# INDUSTRIAL DEVELOPMENT AUTHORITY OF HALIFAX COUNTY, VIRGINIA (A Component Unit of the County of Halifax, Virginia) FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2021

# OF HALIFAX COUNTY, VIRGINIA

# (A Component Unit of the County of Halifax, Virginia) FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2021

#### **DIRECTORS**

Robert Bates

Ryland Clark

Jeremy Catron

Rick Harrell

Nancy Pool

Jeremy Satterfield

**Nettie Simon-Owens** 

#### **OFFICERS**

Robert Bates Chair

Jeremy Satterfield Vice-Chair

Rick Harrell Secretary-Treasurer

Kristy Johnson Executive Director

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## ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

#### **Independent Auditors' Report**

To the Honorable Members of Industrial Development Authority of Halifax County, Virginia South Boston, Virginia

#### Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities of Industrial Development Authority of Halifax County, Virginia, a component unit of the County of Halifax, Virginia, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of Industrial Development Authority of Halifax County, Virginia, as of June 30, 2021, and the changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the schedules related to pension and OPEB funding on pages 29-34 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Report on Summarized Comparative Information

We have previously audited the Industrial Development Authority of Halifax County, Virginia's 2020 financial statements, and we expressed an unmodified opinion on those audited financial statements in our report dated April 6, 2021. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2020, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 22, 2022, on our consideration of Industrial Development Authority of Halifax County, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Industrial Development Authority of Halifax County, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Industrial Development Authority of Halifax County, Virginia's internal control over financial reporting and compliance.

Robinson, farmer, Cox Associates
Charlottesville, Virginia

February 22, 2022



(A Component Unit of the County of Halifax, Virginia)

Statement of Net Position At June 30, 2021

(With Comparative Totals for the Prior Year)

		At June 30,		
		2021	_	2020
ASSETS				
Current Assets: Cash and cash equivalents	\$	1,244,751	\$	1 000 060
Due from Halifax County	Ş	4,284	Ş	1,880,868 216,531
Grants receivable		-,20-		1,262,682
Rent receivable		57,448		46,398
Prepaid expenses		-		24,163
Property held for resale		2,553,096		2,553,096
Total current assets	\$	3,859,579	\$	5,983,738
Noncurrent Assets:				
Capital Assets:				
Land and improvements	\$	1,546,651	\$	1,546,651
Construction in progress		527,945		4,613,802
Property, plant and equipment		51,928,910		45,076,326
Accumulated depreciation	_	(16,962,031)	_	(15,625,468)
Total capital assets	\$_	37,041,475	\$_	35,611,311
Total assets	\$_	40,901,054	\$_	41,595,049
DEFERRED OUTFLOWS OF RESOURCES				
Pension related items	\$	55,447	\$	43,553
OPEB related items	_	6,501	_	5,591
Total deferred outflows of resources	\$_	61,948	\$_	49,144
Total assets and deferred outflows of resources	\$_	40,963,002	\$	41,644,193
LIABILITIES				
Current liabilities:				
Accounts payable	\$	127,915	\$	1,848,933
Retainage payable		19,885		121,724
Long-term obligations - current portion	_	722,941	_	523,055
Total current liabilities	\$_	870,741	\$	2,493,712
Noncurrent liabilities:				
Advance from Halifax County	\$	249,400	\$	249,400
Long-term obligations - net of current portion	_	9,718,973	_	8,856,077
Total noncurrent liabilities	\$_	9,968,373	\$_	9,105,477
Total liabilities	\$_	10,839,114	\$_	11,599,189
DEFERRED INFLOWS OF RESOURCES				
Pension related items	\$	-	\$	10,739
OPEB related items	_	1,770	_	3,097
Total deferred inflows of resources	\$_	1,770	\$_	13,836
NET POSITION				
Net investment in capital assets	\$	26,731,275	\$	26,217,640
Unrestricted		3,390,843		3,813,528
Total net position	\$	30,122,118	\$	30,031,168
Total liabilities, deferred inflows of resources and net position	s <b>-</b>	40,963,002	\$	41,644,193
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The accompanying notes to financial statements are an integral part of this statement.

(A Component Unit of the County of Halifax, Virginia)

Statement of Revenues, Expenses and Changes in Net Position Year Ended June 30, 2021 (With Comparative Totals for the Prior Year)

		Year Ended June 30,		
	-	2021		2020
Operating Revenues:	-		_	
County of Halifax, Virginia contributions	\$	195,972	\$	271,740
Lease revenue		1,796,162		1,912,224
Other revenues		60,224		132
Total operating revenues	\$	2,052,358	\$	2,184,096
Operating Expenses:				
Personnel services	\$	188,739	\$	272,133
Fringe benefits		70,235		88,755
Contractual services		25,088		30,585
Other charges		543,791		636,106
Contributions to industry		286,880		446,873
Depreciation expense		1,336,563		1,392,605
Total operating expenses	\$	2,451,296	\$	2,867,057
Operating income (loss)	\$_	(398,938)	\$_	(682,961)
Nonoperating Revenues (Expenses):				
Commonwealth of Virginia:				
Other State Grants	\$	350,000	\$	-
Interest income		2,656		15,091
Interest expense		(433,852)		(345,659)
Total nonoperating revenues (expenses)	\$	(81,196)	\$	(330,568)
Income (loss) before contributions and grants	\$_	(480,134)	\$_	(1,013,529)
Capital Contributions and Construction Grants:				
Tobacco Indemnification Community Revitalization Commission	\$	520,698	\$	1,240,645
Federal grants	٠.	50,386	٠_	278,126
Total capital contributions and construction grants	\$_	571,084	\$_	1,518,771
Change in net position	\$	90,950	\$	505,242
Net position, beginning of year	,	30,031,168		29,525,926
Net position, end of year	\$	30,122,118	\$	30,031,168
	-		-	

The accompanying notes to financial statements are an integral part of this statement.

(A Component Unit of the County of Halifax, Virginia)

Statement of Cash Flows Year Ended June 30, 2021 (With Comparative Totals for the Prior Year)

		Year Ende	d Ju	ıne 30,
		2021		2020
Cash flows from operating activities: Receipts from lessees and agencies Payments to suppliers Payments to industries Payments to employees and fringe benefit providers Net cash provided by (used for) operating activities	\$ \$ 	2,253,555 (740,623) (286,880) (239,430) 986,622	_	1,930,880 (573,903) (446,873) (356,980) 553,124
Cash flows from noncapital financing activities: Grants received	\$	2,183,766	\$_	503,890
Cash flows from capital and related financing activities: Purchases of property, plant and equipment Principal payments on bonds and credit line Proceeds from draws on credit line Proceeds from issuances of notes and loans payable Interest payments on indebtedness	\$	(4,393,677) (1,521,627) 1,000,000 1,539,995 (433,852)	\$	(2,703,720) (500,453) - 1,360,000 (345,659)
Net cash provided by (used for) capital and related financing activities	\$	(3,809,161)	\$_	(2,189,832)
Cash flows from investing activities: Interest received	\$_	2,656	\$_	15,091
Increase (decrease) in cash and cash equivalents	\$	(636,117)	\$	(1,117,727)
Cash and cash equivalents at beginning of year		1,880,868		2,998,595
Cash and cash equivalents at end of year	ş <u> </u>	1,244,751	ş _	1,880,868
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:  Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	\$	(398,938)	\$	(682,961)
Depreciation expense		1,336,563		1,392,605
Changes in operating assets and liabilities:  (Increase) decrease in due from Halifax County (Increase) decrease in rent receivable (Increase) decrease in prepaid expenses (Increase) decrease in pension deferred outflows of resources (Increase) decrease in OPEB deferred outflows of resources Increase (decrease) in accounts payable Increase (decrease) in compensated absences Increase (decrease) in net pension liability Increase (decrease) in net OPEB liability - group life Increase (decrease) in pension deferred inflows of resources Increase (decrease) in OPEB deferred inflows of resources	. —	212,247 (11,050) 24,163 (11,894) (910) (195,907) (14,276) 58,047 643 (10,739) (1,327)		(216,531) (36,685) (24,163) (26,738) (1,191) 116,951 2,715 41,769 (6,417) (5,291) (939)
Net cash provided by (used for) operating activities	\$	986,622	\$_	553,124
The accompanying notes to financial statements are an integral part of the	hic stator	nont _		

The accompanying notes to financial statements are an integral part of this statement.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

#### A. The Financial Reporting Entity

Industrial Development Authority of Halifax County, Virginia (the "Authority") was created as a political subdivision of the Commonwealth of Virginia by ordinance of the Board of Supervisors on March 1, 1971 pursuant to the provisions of the Industrial Development and Revenue Bond Act, Chapter 49, Section 15.2-4900 et. seq. of the Code of Virginia (1950), as amended. The Authority is governed by seven directors appointed by the Board of Supervisors. It is authorized to acquire, own, lease and dispose of properties to the end that such activities may promote industry and develop trade by inducing enterprises to locate and remain in Virginia.

In addition, the Authority is authorized to issue revenue bonds for the purpose of obtaining and constructing facilities. Liability under the bonds may be retained by the Authority or it may be assumed by the enterprises for which facilities are constructed. Collection of revenues pledged to liquidate the bonds may be assigned to a trustee. The revenue bonds are not deemed to constitute a debt or pledge of the faith and credit of the Commonwealth of Virginia or any municipality thereof. The bonds are payable solely from revenues generated from the lease of the facilities constructed and may be secured by a deed of trust on those facilities.

For financial reporting purposes, in conformance with the principles of the Governmental Accounting Standards Board (GASB), the Authority is a component unit of the County of Halifax because its members are appointed by the Board of Supervisors and the County provides significant funding to the Authority. Thus, the County is financially accountable for the Authority. The Authority is reported as a discretely presented component unit in the County's financial report.

#### B. Financial Statement Presentation

The basic financial statements and required supplementary information presented by the Authority consist of:

- -- Enterprise fund financial statements:
  - Statement of Net Position
  - Statement of Revenues, Expenses and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements
- -- Schedule of Authority's Proportionate Share of the Net Pension Liability
- -- Schedule of Employer Contributions Pension Plan
- -- Notes to Required Supplementary Information Pension Plan
- -- Schedule of Authority's Share of Net OPEB Liability Group Life Insurance Plan
- -- Schedule of Employer Contributions Group Life Insurance Plan
- -- Notes to Required Supplementary Information Group Life Insurance Plan

#### C. Measurement Focus and Basis of Accounting

The Authority operates as an enterprise fund, and its accounts are maintained on the accrual basis of accounting. Under this method, revenues are recognized when earned, and expenses are recorded as liabilities when incurred, without regard to receipt or payment of cash. The Authority accrues revenue for services rendered but not yet billed at the end of the fiscal year. The accompanying financial statements are prepared in accordance with pronouncements issued by GASB. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### C. Measurement Focus and Basis of Accounting: (Continued)

The Authority distinguishes *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Authority's principal ongoing operations. The principal operating revenues of the Authority are sale of property held for resale, charges to industries for bond fees and lease revenue. Operating expenses include contributions to industries, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### D. Cash and Cash Equivalents

The Authority's cash and cash equivalents consist of demand deposits and investments with the Local Government Investment Pool, all of which are readily convertible to known amounts of cash.

#### E. <u>Inventory</u>

The Authority expenses all materials and supplies when purchased. Any items on hand at year-end are not material in amount and therefore are not shown in the financial statements. However, the Authority does consider its holdings of land held in industrial parks for resale as inventory. Inventory is stated at the lower of cost or market.

#### F. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the financial statements. Capital assets are defined by the Authority as assets with an initial, individual cost of more than \$500 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. The costs of constructing industrial parks to be resold are not considered to be capital assets, but instead are recorded as inventory.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	40
Equipment	5
Vehicles	5

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### G. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### H. Net Position

The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the Authority will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Authority's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

#### I. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Authority has one item that qualifies for reporting in this category. It is comprised of certain items related to the measurement of the net pension liability and net OPEB liability and contributions to the pension and OPEB plan made during the current year and subsequent to the net pension liability and net OPEB liability measurement date. For more detailed information on these items, reference the related notes.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

#### I. Deferred Outflows/Inflows of Resources: (Continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Authority has one item that qualifies for reporting in this category. Certain items related to the measurement of the net pension liability and net OPEB liability are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

#### J. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Industrial Development Authority of Halifax County, Virginia's Retirement Plan has been determined on the same basis as it was reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### K. Other Postemployment Benefits (OPEB)

#### **Group Life Insurance**

For purposes of measuring the net GLI Plan OPEB liability, deferred outflows of resources and deferred inflows of resources related to the GLI OPEB, and GLI OPEB expense, information about the fiduciary net position of the VRS GLI Plan OPEB and the additions to/deductions from the VRS GLI OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTE 2 - DEPOSITS AND INVESTMENTS:

#### Deposits:

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 2 - DEPOSITS AND INVESTMENTS: (CONTINUED)

#### Investments:

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper that has received at least two of the following ratings: P-1 by Moody's Investors Service, Inc.; A-1 by Standard and Poor's; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP).

The Authority does not have a formal investment policy.

#### Credit Risk of Debt Securities:

The Authority's rated debt investments as of June 30, 2021 were rated by Standard and Poor's and/or an equivalent national rating organization and the ratings are presented below using Standard and Poor's rating scale.

	_	Quality Ratings
	_	AAAm
Local Government Investment Pool	\$_	4,166
Total	\$_	4,166

#### Interest Rate Risk:

	_	Investment Maturity*			
Investment Type		Fair Value	Less than 1		
Local Government Investment Pool	\$_	4,166 \$	4,166		
Total investments	\$_	4,166 \$	4,166		

<sup>\*</sup>Weighted average maturity in years

#### External Investment Pools:

The fair values of the positions in the Local Government Investment Pool (LGIP) are the same as the value of the pool shares. As this pool is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participants.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 3 - ACCOUNTS RECEIVABLE AND DUE FROM OTHER GOVERNMENTS:

The Authority leases office and industrial space to tenants in Authority owned buildings.

The Authority has received approval from the Commonwealth for grants for public works and infrastructure development in the Southern Virginia Technology Park. Grant proceeds will be received on a reimbursement basis. The following amounts had been expended, but not yet reimbursed, at year-end:

		June 30,		
		2021	2020	
Receivable from Halifax County - Misc reimbursement	\$ <u></u>	4,284 \$	216,531	
Grants Receivable: Receivable from Commonwealth: Tobacco Indemnification Community Revitalization Commission	\$	- \$	1,184,802	
Receivable from Federal Government: Environmental Protection Agency	_	<u> </u>	77,880	
Total Grants Receivable	\$ _	<u> </u>	1,262,682	

#### NOTE 4 - LAND AND BUILDINGS HELD FOR RESALE:

The Authority's investment in land and buildings held for resale is summarized below:

PRN # 16970 - Southern Virginia Technology Park	\$	872,856
PRN # 15836, 15837, 34219 - Sinai Industrial Park		39,026
PRN # 21134 - Purcell site		177,933
PRN # 33035 - Motorplex		860,407
PRN # 27573 - Presto land		28,897
PRN # 27576 - IDA first addition		20,279
PRN # 15843 - Lot 9		17,777
PRN # 12778 - Flex-Tec land and building		498,433
PRN # 33728 - Pambid land	_	37,488
Total land and buildings held for resale	\$	2,553,096

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### **NOTE 5 - CAPITAL ASSETS:**

A summary of changes in capital assets for the year follows:

		Beginning Balance	Increases		Decreases		Ending Balance
Capital assets not being depreciated: Land and improvements Construction in progress	\$	1,546,651 \$ 4,613,802	- 2,766,727	\$ _	- 6,852,584	\$	1,546,651 527,945
Total capital assets not being depreciated	\$_	6,160,453 \$	2,766,727	\$_	6,852,584	\$	2,074,596
Other Capital Assets: Building and improvements Equipment Vehicles Total other capital assets	\$ \$	42,096,582 \$ 2,906,403 73,341 45,076,326 \$	6,852,584 - - - 6,852,584	_	- - -	\$	48,949,166 2,906,403 73,341 51,928,910
Accumulated depreciation: Building and improvements Equipment Vehicles Total accumulated depreciation Other capital assets, net	\$ \$ \$_	(13,094,788) \$ (2,466,199) (64,481) (15,625,468) \$ 29,450,858 \$	(1,150,510) (177,193) (8,860) (1,336,563) 5,516,021	\$_ _	-	\$ \$ \$	(14,245,298) (2,643,392) (73,341) (16,962,031) 34,966,879
Capital assets, net	\$_	35,611,311 \$	8,282,748	\$_	6,852,584	\$	37,041,475

#### NOTE 6 - ADVANCES FROM THE COUNTY OF HALIFAX:

Temporary advances from the County of Halifax for the purchase of capital items such as land and buildings are recorded as liabilities to be repaid from the sale of land and other revenues of the Authority. Advances made for operating expenditures of the Authority have been treated as expenditures of the County. Advances for purchases have been made as follows to the Authority:

10-2-78 Shell Building (Sinai site)	\$	125,000
10-5-78 150.524 acres of land (Route 58 site)	_	215,000
	\$	340,000
Less repayment in year ended June 30, 1982		(20,000)
Less repayment in year ended June 30, 1985		(70,600)
	\$	249,400

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### **NOTE 7 - COMPENSATED ABSENCES:**

The Authority's full-time employees earn vacation and sick leave each month at a scheduled rate in accordance with their years of service. Accumulated unpaid vacation and other compensatory leave amounts are accrued when incurred. Upon separation of service with the Authority, employees are compensated for unused vacation leave. At June 30, 2021, the liability for accrued vacation leave was \$0.

#### **NOTE 8 - LONG-TERM OBLIGATIONS:**

Changes in long-term obligations:

		Balance				Balance		
		July 1,	Issuances/	ı	Retirements/	June 30,	[	Due Within
	_	2020	Additions		Deletions	2021		One Year
Direct borrowings and direct placements								
Notes payable	\$	9,271,947 \$	1,539,995	\$	521,627	10,290,315	\$	722,941
Other long-term obligations								
Net OPEB liability - group life		32,317	2,397		1,754	32,960		-
Net pension liability		60,592	109,627		51,580	118,639		-
Compensated absences	_	14,276	-		14,276			
Total	\$_	9,379,132 \$	1,652,019	\$	589,237	10,441,914	\$_	722,941

Annual requirements to amortize the Authority's long-term obligations and related interest are as follows:

Year Ending		Direct Borrowings and Direct Placements					
June 30,		Principal		Interest			
2022	\$	722,941	\$	420,855			
2023		753,145		390,371			
2024		784,628		358,605			
2025		4,166,880		184,615			
2026		2,399,213		152,882			
2027-2031		1,437,171		155,701			
2032	_	26,337		88			
Total	\$	10,290,315	\$	1,663,117			

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 8 - LONG-TERM OBLIGATIONS: (CONTINUED)

Details of the Authority's long-term obligations are as follows:

	Amount outstanding	Amount due within one year
Direct borrowings and direct placements:		
Notes payable:		
PRN # 33233 - \$5,700,000 4.35% Interest Note Payable dated February 16, 2018 payable to American National Bank with final maturity on July 10, 2024. Principal and interest payments of \$43,314 are due monthly from March 10, 2018 through June 10, 2024. Final balloon payment of principal of \$3,714,838 is due on July 10, 2024.	4,720,497 \$	320,774
\$2,350,000 (maximum draw amount) 4.25% Interest Note Payable dated June 16, 2020 payable to American National Bank; interest only for 12 months, then due in monthly installments of \$14,630, beginning on July 16, 2021, with a final balloon payment on June 16, 2026.	2,349,995	77,177
PRN # 32682 - \$3,572,664 4.0% Interest Note Payable dated June 15, 2016 payable to Carter Bank and Trust with final maturity on August 1, 2031. Principal and interest payments of \$26,427 are due monthly from September 1, 2016 through August 1, 2031.	2,627,823	215,936
\$210,000 3.97% Interest Note Payable dated September 14, 2011 payable to the Town of South Boston, due in annual principal installments of \$14,000, beginning on September 14, 2012 with final maturity on September 14, 2026. The Halifax Tourism Department is paying this note and the IDA is legally responsible for 50% of the note. The South Boston IDA is legally responsible for the other 50%.	42,000	7,000
\$550,000 3.75% Interest Note Payable dated June 15, 2021 payable to Halifax County, Virginia, due in annual principal and interest installments of \$122,679, beginning on June 15, 2022 with final maturity on June 15, 2026.	550,000	102,054
Total notes payable \$	10,290,315 \$	722,941
Other long-term obligations:		
Net OPEB liability	32,960	-
Net pension liability	118,639	
Total long-term obligations \$	10,441,914 \$	722,941

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 9 - CONTINGENCIES AND EVENTS OF DEFAULT:

Obligations under the revenue bonds issued to date are secured by lease proceeds on the underlying properties and the Authority retains no liability on pass-through leases. However, the Authority and the County of Halifax, Virginia may choose at their option to assume responsibility for the bonds in the event of default by lessees to preserve the credit rating of the Authority for future issues.

#### NOTE 10 - CONDUIT DEBT OBLIGATIONS:

From time to time, the Authority has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the Authority, the State, nor any political subdivision thereof, is obligated in any matter for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. Bonds issued by the Authority include the following outstanding bonds:

Description		Original Issue	Outstanding June 30, 2021
Industrial Development Authority of Halifax County, Public Facilities Lease Revenue Refunding Bonds, Series 2014, issued April 11, 2014 (Refinance outstanding bonds)	\$_	677,000	\$91,000
Total	\$_	677,000	\$ 91,000

#### **NOTE 11 - PENSION PLAN:**

#### **Plan Description**

All full-time, salaried permanent employees of the Authority are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. However, two other entities, the County of Halifax, Virginia and the Halifax County Public Library, participate in the same VRS plan and report their proportionate information on the basis of a cost-sharing plan. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the <u>Code of Virginia</u>, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 11 - PENSION PLAN: (CONTINUED)

#### **Benefit Structures**

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

#### Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 11 - PENSION PLAN: (CONTINUED)

#### Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Authority's contractually required employer contribution rate for the year ended June 30, 2021 was 7.88% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Authority were \$7,226 and \$16,530 for the years ended June 30, 2021 and June 30, 2020, respectively.

#### **Net Pension Liability**

At June 30, 2021, the Authority reported a liability of \$118,639 for its proportionate share of the net pension liability. The Authority's net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2019 and rolled forward to the measurement date of June 30, 2020. The Authority's proportionate share of the same was calculated using creditable compensation as a basis for allocation. At June 30, 2020 and 2019, the Authority's proportion was 2.96% and 2.96%, respectively.

#### Actuarial Assumptions - General Employees

The total pension liability for General Employees in the Authority's Retirement Plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 11 - PENSION PLAN: (CONTINUED)

#### Actuarial Assumptions - General Employees: (Continued)

Inflation 2.50%

Salary increases, including inflation 3.50% - 5.35%

Investment rate of return 6.75%, net of pension plan investment

expense, including inflation\*

#### Mortality rates:

All Others (Non- 10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

<sup>\*</sup> Administrative expenses as a percent of the fair value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 11 - PENSION PLAN: (CONTINUED)

#### Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
Total	100.00%		4.64%
		Inflation	2.50%
	*Expected arithme	tic nominal return	7.14%

<sup>\*</sup> The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations provide a median return of 6.81%.

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Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 11 - PENSION PLAN: (CONTINUED)

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the Authority was also provided with an opportunity to use an alternative employer contribution rate. For the year ended June 30, 2020, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017 actuarial valuations, whichever was greater. From July 1, 2020 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the Authority's Proportionate Share of Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Authority using the discount rate of 6.75%, as well as what the Authority's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate					
	1% Decrease Current Discount		1% Increase			
	(5.75%)	(6.75%)	(7.75%)			
Industrial Development Authority of Halifax County's						
Net Pension Liability (Asset)	\$ 276,295 \$	118,639 \$	(12,764)			

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Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 11 - PENSION PLAN: (CONTINUED)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2021, the Authority recognized pension expense of \$42,865. At June 30, 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience	\$	2,359	\$ -
Change in assumptions		10,937	-
Net difference between projected and actual earnings on pension plan investments		34,925	-
Employer contributions subsequent to the measurement date	-	7,226	 <u> </u>
Total	\$	55,447	\$ -

\$7,226 reported as deferred outflows of resources related to pensions resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	
2022	\$ 13,686
2023	11,317
2024	11,984
2025	11,234

#### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

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Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 12 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN):

#### **Plan Description**

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the <u>Code of Virginia</u>, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

#### Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

#### **Benefit Amounts**

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, safety belt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,616 as of June 30, 2021.

#### **Contributions**

The contribution requirements for the GLI Plan are governed by \$51.1-506 and \$51.1-508 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% x 60%) and the employer component was 0.54% (1.34% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay

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Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 12 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

#### Contributions: (Continued)

all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2021 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Plan from the entity were \$495 and \$1,402 for the years ended June 30, 2021 and June 30, 2020, respectively.

# GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

At June 30, 2021, the entity reported a liability of \$32,960 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2020 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2020, the participating employer's proportion was 0.00198% as compared to 0.00199% at June 30, 2019.

For the year ended June 30, 2021, the participating employer recognized GLI OPEB expense of \$1,335. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2021, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	_	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience	\$	2,114	\$ 296
Net difference between projected and actual earnings on GLI OPEB program investments		990	-
Change in assumptions		1,648	688
Changes in proportion		1,254	786
Employer contributions subsequent to the measurement date	_	495	 <u>-</u>
Total	\$	6,501	\$ 1,770

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Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 12 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB: (Continued)

\$495 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended June 30		
2022	\$	574
2023	•	854
2024		1,109
2025		1,162
2026		463
Thereafter		74

#### **Actuarial Assumptions**

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020. The assumptions include several employer groups as noted below. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS CAFR.

Inflation	2.50%
Salary increases, including inflation: Locality - General employees	3.50%-5.35%
,	
Investment rate of return	4 7E% not of investment expenses

Investment rate of return 6.75%, net of investment expenses, including inflation\*

\*Administrative expenses as a percent of the fair value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of OPEB liabilities.

#### Mortality Rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

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Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 12 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees: (Continued)

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-	Updated to a more current mortality table - RP-2014				
retirement healthy, and disabled)	projected to 2020				
Retirement Rates	Lowered retirement rates at older ages and extended				
	final retirement age from 70 to 75				
Withdrawal Rates	Adjusted termination rates to better fit experience at				
Withdrawat Rates	each age and service year				
Disability Rates	Lowered disability rates				
Salary Scale	No change				
Line of Duty Disability	Increased rate from 14.00% to 15.00%				
Discount Rate	Decreased rate from 7.00% to 6.75%				

#### **NET GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2020, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

	_	Group Life Insurance OPEB Plan
Total GLI OPEB Liability Plan Fiduciary Net Position	\$	3,523,937 1,855,102
Net GLI OPEB Liability (Asset)	\$	1,668,835
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		52.64%

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Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 12 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

#### Actuarial Assumptions: (Continued)

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

#### Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
Total	100.00%		4.64%
		Inflation	2.50%
	*Expected arithme	7.14%	

\*The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations provide a median return of 6.81%.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### NOTE 12 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

#### Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2020, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

# Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

		1% Decrease	Current Discount	1% Increase
	_	(5.75%)	(6.75%)	(7.75%)
Authority's proportionate share of the Group Life Insurance				
Plan Net OPEB Liability	\$	43,329 \$	32,960 \$	24,540

#### **GLI Plan Fiduciary Net Position**

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### **NOTE 13 - RISK MANAGEMENT:**

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority participates in the various insurance policies of the County of Halifax, Virginia for all required coverage.

(A Component Unit of the County of Halifax, Virginia)

Notes to Financial Statements At June 30, 2021 (Continued)

#### **NOTE 14 - UPCOMING PRONOUNCEMENTS:**

Statement No. 87, *Leases*, requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

Statement No. 91, *Conduit Debt Obligations*, provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021.

Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs), (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset --an intangible asset --and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

#### NOTE 15 - COVID-19 PANDEMIC SUBSEQUENT EVENT:

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency stemming from a new strain of coronavirus that was spreading globally (the "COVID-19 outbreak"). On March 11, 2020, the WHO classified the COVID-19 outbreak as a pandemic, triggering volatility in financial markets and a significant negative impact on the global economy. The COVID-19 pandemic has developed rapidly through 2020 and 2021 and remains an evolving situation. As a result of the spread of COVID-19, economic uncertainties have arisen which are likely to negatively impact economic activity. The Authority is not able to estimate the effects of the COVID-19 pandemic for fiscal year 2022.



(A Component Unit of the County of Halifax, Virginia)

Schedule of Authority's Proportionate Share of the Net Pension Liability For the Measurement Dates of June 30, 2014 through June 30, 2020

Date	Proportion of the Net Pension Liability (NPL)	Proportionate Share of the NPL	Covered Payroll	Proportionate Share of the NPL as a Percentage of Covered Payroll	Pension Plan's Fiduciary Net Position as a Percentage of Total Pension Liability
2020	2.9630% \$	118,639	\$ 269,611	44.00%	90.78%
2019	2.9630%	60,592	232,479	26.06%	95.13%
2018	2.9630%	18,823	265,958	7.08%	98.38%
2017	2.9630%	23,848	253,881	9.39%	97.86%
2016	2.9630%	90,739	249,134	36.42%	91.72%
2015	2.9630%	46,775	227,840	20.53%	95.56%
2014	2.9630%	22,848	230,587	9.91%	97.75%

This schedule is intended to show information for 10 years. However, information prior to the 2014 valuation is not available. Additional years will be included as they become available.

(A Component Unit of the County of Halifax, Virginia)

Schedule of Employer Contributions - Pension Plan For the Years Ended June 30, 2012 through June 30, 2021

Date	Contributions in Relation to Contractually Contractually Required Required Contribution Contribution				 Employer's Covered Payroll	Contributions as a % of Covered Payroll
2021 \$	7,226 \$	7,226	\$	-	\$ 91,701	7.88%
2020	16,530	16,530		-	269,611	6.13%
2019	15,467	15,467		-	232,479	6.65%
2018	16,566	16,566		-	265,958	6.23%
2017	16,123	16,123		-	253,881	6.35%
2016	22,986	22,986		-	249,134	9.23%
2015	21,380	21,380		-	227,840	9.38%
2014	16,333	16,333		-	230,587	7.08%
2013	20,098	20,098		-	185,406	10.84%
2012	21,599	21,599		-	254,405	8.49%

Contributions are from Authority records.

(A Component Unit of the County of Halifax, Virginia)

Notes to Required Supplementary Information - Pension Plan For the Year Ended June 30, 2021

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

(A Component Unit of the County of Halifax, Virginia)

Schedule of Authority's Share of Net OPEB Liability Group Life Insurance Plan For the Measurement Dates of June 30, 2017 and June 30, 2020

				Employer's	
		Employer's		<b>Proportionate Share</b>	
	Employer's Proportion of the	Proportionate Share of the	Employer's	of the Net GLI OPEB	Plan Fiduciary Net Position as a
	Net GLI OPEB	Net GLI OPEB	Employer's Covered	Liability as a Percentage of	Percentage of Total
Date	Liability	Liability	Payroll	Covered Payroll	GLI OPEB Liability
2020	0.00197% \$	32,960	5 269,611	12.23%	52.64%
2019	0.00199%	32,317	232,479	13.90%	52.00%
2018	0.00255%	38,734	265,958	14.56%	51.22%
2017	0.00180%	27,062	253,881	10.66%	48.86%

This schedule is intended to show information for 10 years. However, information prior to the 2017 valuation is not available. Additional years will be included as they become available.

(A Component Unit of the County of Halifax, Virginia)

Schedule of Employer Contributions Group Life Insurance Plan For the Years Ended June 30, 2012 through June 30, 2021

Date	 Contractually Required Contribution	 Contributions in Relation to Contractually Required Contribution	•	Contribution Deficiency (Excess)	-	Employer's Covered Payroll	Contributions as a % of Covered Payroll
2021	\$ 495	\$ 495	\$	-	\$	91,701	0.54%
2020	1,402	1,402		-		269,611	0.52%
2019	1,209	1,209		-		232,479	0.52%
2018	1,383	1,383		-		265,958	0.52%
2017	1,320	1,320		-		253,881	0.52%
2016	1,196	1,196		-		249,134	0.48%
2015	1,094	1,094		-		227,840	0.48%
2014	1,107	1,107		-		230,587	0.48%
2013	890	890		-		185,406	0.48%
2012	712	712		-		254,405	0.28%

Contributions are from Authority records.

(A Component Unit of the County of Halifax, Virginia)

Notes to Required Supplementary Information Group Life Insurance Plan For the Year Ended June 30, 2021

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%





### ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements

Performed in Accordance with Government Auditing Standards

To the Honorable Members of Industrial Development Authority of Halifax County, Virginia South Boston, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the business-type activities of Industrial Development Authority of Halifax County, Virginia as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise Industrial Development Authority of Halifax County, Virginia's basic financial statements and have issued our report thereon dated February 22, 2022.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Industrial Development Authority of Halifax County, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Industrial Development Authority of Halifax County, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of Industrial Development Authority of Halifax County, Virginia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses as item 2021-001, that we consider to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Industrial Development Authority of Halifax County, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Industrial Development Authority of Halifax, Virginia's Response to Findings

Industrial Development Authority of Halifax, Virginia's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. Industrial Development Authority of Halifax, Virginia's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mobinson, farmer, Cox Associates
Charlottesville, Virginia

February 22, 2022

#### INDUSTRIAL DEVELOPMENT AUTHORITY OF HALIFAX COUNTY, VIRGINIA (A Component Unit of the County of Halifax, Virginia)

#### Schedule of Findings and Responses Year Ended June 30, 2021

#### Section I - Summary of Auditors' Results

#### Financial Statements

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? Yes

Significant deficiency(ies) identified? None reported

Noncompliance material to financial statements noted? No

#### Section II - Financial Statement Findings

#### 2021-001

An auditee should have sufficient controls in place to produce financial statements in Criteria:

accordance with applicable standards.

Condition: The financial statements as presented for audit, did not contain all necessary adjustments to

comply with generally accepted accounting principles (GAAP).

Cause: The Authority does not have proper controls in place to detect and correct adjustments in

closing their year end financial statements

Effect: There is a reasonable possibility that a material misstatement of the financial statements will

not be prevented or detected by the Authority's internal controls over financial reporting.

Recommendation: The Authority should review the auditors' proposed audit adjustments for the fiscal year and

develop a plan to ensure the trial balances and related schedules are accurately presented for

audit.

Management's

The Authority has reviewed the auditors' proposed audit adjustments for the fiscal year and response: have developed a plan to ensure financials are accurately presented for the audit. This plan

includes revamping of staff roles and responsibilities, changing the organizational structure,

emphasis on continued education, and use of a CPA to consult on financial matters.