

## Annual Financial Report

### For the Fiscal Year Ended June 30, 2024

## **ANNUAL FINANCIAL REPORT**

FOR THE YEAR ENDED JUNE **30**, 2024

#### FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2024

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INTRODUCTORY SECTION

Robin Schi	ck, Mayor
Town Council Robin Schick, Ma Kenneth Allison, Vice-Mayor Richard Wood Krista Brown <b>Town School Bo</b> Michelle Payne, C Patrice Lyburn, Vice Audra Lucas-Peyton Terri McClure Other Official	Dr. Caryn Self Sullivan David Williams Vicki Roberson
Town Scho	ool Board
	Laura Allison
Other O	fficials

Town Clerk	Heather Uliver
Town Attorney	Powell Duggan
Chief of Police	
Town Manager	Natasha Tucker
Superintendent of Schools	

FINANCIAL SECTION



## ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

#### Independent Auditors' Report

To the Honorable Members of the Town Council Town of Colonial Beach Colonial Beach, Virginia

#### Report on the Audit of the Financial Statements

#### Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the remaining fund information of Town of Colonial Beach, Virginia, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Town of Colonial Beach, Virginia, as of and for the year ended June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Town of Colonial Beach, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Town of Colonial Beach, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties*, *Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Town of Colonial Beach, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Town of Colonial Beach's, Virginia ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### **Required Supplementary Information (Continued)**

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Town of Colonial Beach, Virginia's basic financial statements. The accompanying combining and individual fund financial statements and schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal* Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2024, on our consideration of Town of Colonial Beach, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Town of Colonial Beach, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town of Colonial Beach, Virginia's internal control over financial reporting and compliance.

Robinson, Farmer Cox Associated

Richmond, Virginia December 5, 2024

BASIC FINANCIAL STATEMENTS

GOVERNMENT-WIDE FINANCIAL STATEMENTS

#### Town of Colonial Beach, Virginia Statement of Net Position June 30, 2024

		P	rima	ary Governmer	ıt		(	Component Unit
		overnmental Activities		usiness-type Activities		Total	ç	chool Board
		Activities		Activities		<u>10tai</u>	<u>-</u>	
ASSETS	<u>,</u>	0.075.005	<i>.</i>	4 277 220	÷	42,452,724		2 402 404
Cash and cash equivalents	\$	8,075,405	Ş	4,377,329	Ş	12,452,734	Ş	3,193,184
Receivables (net of allowance for uncollectibles):		444 222				444 222		
Taxes receivable		441,332		-		441,332		-
Accounts receivable		212,726		66,353		279,079		12,070
Lease receivable		212,582		-		212,582		102 954
Due from other governmental units		354,416		118,941		473,357		193,856
Net pension asset Restricted assets:		1,054,245		707,234		1,761,479		-
		2 527		442,697		446,224		
Restricted cash and cash equivalents		3,527		442,097		440,224		-
Capital assets (net of accumulated depreciation):		1 375 051		20.290		1 405 221		57 210
Land Ruildings and improvements		1,375,951		29,280 16,866,657		1,405,231		57,210 10,270,540
Buildings and improvements		1,197,912				18,064,569		
Equipment		1,267,158		364,095		1,631,253 150,253		457,619
Lease office space		150,253		-				-
Vehicles		576,773 3,000,644		351,041		927,814 3,000,644		416,454
Infrastructure				29,280		2,893,682		۔ 278,855
Construction in progress Total assets	\$	2,864,402	Ś	23,352,907	\$	44,140,233	\$	14,879,788
Total assets	<u>ې</u>	20,707,520	ç	23,332,907	ç	44,140,233	ڊ	14,077,700
DEFERRED OUTFLOWS OF RESOURCES								
Pension related items	\$	88,291	\$	-	\$	88,291	\$	2,024,719
OPEB related items		39,513		15,022		54,535		244,896
Total deferred outflows of resources	\$	127,804	\$	15,022	\$	142,826	\$	2,269,615
LIABILITIES								
Accounts payable and other accrued liabilities	\$	931,044	¢	510,825	¢	1,441,869	¢	474,928
Accrued interest payable	Ŷ	139,839	Ŷ	46,696	Ŷ	186,535	Ŷ	
Due to other governmental units		704,649				704,649		1,950,271
Unearned revenue		483,516		-		483,516		
Long-term liabilities:		105,510				105,510		
Due within one year		400,815		647,176		1,047,991		11,186
Due in more than one year		8,874,699		7,702,261		16,576,960		5,773,660
Total liabilities	\$	11,534,562	\$	8,906,958	\$		\$	8,210,045
DEFERRED INFLOWS OF RESOURCES	<i>c</i>	407 242	÷		÷	407 242	÷	
Deferred revenue - property taxes	\$	107,312	Ş	-	\$	107,312	Ş	-
Pension related items		140,254		120,597		260,851		664,823
OPEB related items		15,124		5,748		20,872		103,482
Lease deferrals Total deferred inflows of resources	\$	196,277 458,967	\$	126,345	\$	196,277 585,312	\$	- 768,305
NET POSITION	÷	0 450 202	~	0.045.047	÷	47 50 4 700	~	44 400 470
Net investment in capital assets	\$	8,159,392	Ş	9,345,347	Ş	17,504,739	Ş	11,480,678
Restricted for:								0.27
Construction		-		-		-		837,462
Debt service		3,527		442,697		446,224		-
Net pension asset		1,054,245		707,234		1,761,479		-
Unrestricted (deficit)		(295,563)		3,839,348	~	3,543,785		(4,147,087)
Total net position	\$	8,921,601	Ş	14,334,626	Ş	23,256,227	Ş	8,171,053

		Pro	Program Revenues				Net (Expense) Revenue and Changes in Net Position	evenue and t Position	
			Operating	Capital		Prima	Primary Government		Component Unit
Functions/Programs	Expenses	Charges for <u>Services</u>	Grants and Contributions	Grants and Contributions	Gove <u>Ac</u>	Governmental B <u>Activities</u>	Business-type <u>Activities</u>	Total	School Board
PRIMARY GOVERNMENT: Governmental activities:									
General government administration \$	1,432,456 \$	2,885	\$ 3,068	s.	ŝ	(1,426,503) \$	\$ '	(1,426,503) \$	
Public safety	2,259,406	416,975	417,088		•	(1,425,343)			
Public works	2,430,306	267,434	3,291,491			1,128,619		1,128,619	·
Health and welfare	4,920	•		•		(4,920)		(4,920)	
Education	2,005,080				•	(2,005,080)		(2,005,080)	•
Parks, recreation, and cultural	45,641	4,500	22,300			(18,841)		(18,841)	
Community development	481,610	34,776		1,587		(445,247)		(445,247)	
	284,198					(284,198)		(284,198)	
Total governmental activities \$	8,943,617 \$	726,570	\$ 3,733,947	\$ 1,587	s	(4,481,513) \$	\$	(4,481,513) \$	•
Business-type activities: Water	S 021 111 1	1 113 705	Ū	¢ 116 016	v	J.	86 181 C	86.481.0	
		01/01/1	۰ Դ		Ŷ	•		00,401	•
Sewer Total husiness-tyme activities 5	3,244,017 4 388 187 \$	2,849,588 3 963 793		\$ 203.606	v		(307,769) (721-288) \$	(307,769) (721-288) \$	.   .
Total primary government	_	4,689,863	\$ 3,733,947			(4,481,513) \$		(4,702,801)	
COMPONENT UNIT:									
	11,088,615 \$	37,462	\$ 9,212,144	د	Ŷ	, S	s.	, S	(1,839,009)
Total component unit	11,088,615 \$	37,462	\$ 9,212,144	\$ -	ŝ	\$ -	\$ ·		(1,839,009)
Gene	General revenues:								
Gen	General property taxes	es			ŝ	5,885,897 \$	, S	5,885,897 \$	
Local	al sales and use taxes	axes				455,475		455,475	
Busi	Business license taxes	S				216,771		216,771	
Food	d and lodging					1,052,982		1,052,982	
Con	Consumer utility taxes	S				115,169		115,169	
Ciga	Cigarette tax					79,988		79,988	
Othe	Other local taxes					205,640		205,640	
Unre	Unrestricted revenues from use of money	s from use of mo	ney			242,636		242,636	
Misc	Miscellaneous					35,641		35,641	312,200
Grai	Grants and contributions not restricted to specific programs	ions not restricte	d to specific prog	rams		372,474	,	372,474	ı
Payı	Payment from Town of Colonial Beach	of Colonial Beach				•			2,005,080
Total	al general revenues	Se			Ş	8,662,673 \$	\$ - \$		2,317,280
Chang	Change in net position				ŝ	4,181,160 \$	(221,288) \$		478,271
	Net position - beginning	ŌŪ			ı			19,296,355	1,692,782 9,474,052
	ואפר הסארוטוו - פווחוווא				Ŷ	6,721,001 \$	¢ 070,+20,4,0	¢ 177,0C7,C7	0,171,0

The notes to the financial statements are an integral part of this statement.

Exhibit 2

FUND FINANCIAL STATEMENTS

#### Town of Colonial Beach, Virginia Balance Sheet Governmental Funds June 30, 2024

		<u>General</u>		Capital <u>Projects</u>		Erosion <u>Fund</u>		Forfeited Asset <u>Fund</u>	<u>Total</u>
ASSETS									
Cash and cash equivalents	\$	6,450,812	\$	1,555,621	\$	68,068	\$	904	\$ 8,075,405
Receivables (net of allowance									
for uncollectibles):									
Taxes receivable		441,332		-		-		-	441,332
Accounts receivable		212,726		-		-		-	212,726
Lease receivable		212,582		-		-		-	212,582
Due from other governmental units		354,416		-		-		-	354,416
Restricted assets:									
Restricted cash and cash equivalents		3,527		-		-		-	3,527
Total assets	\$	7,675,395	\$	1,555,621	\$	68,068	\$	904	\$ 9,299,988
LIABILITIES									
Accounts payable and other accrued liabilities	\$	931,044	\$	-	\$	-	\$	-	\$ 931,044
Unearned revenue		482,612		-		-		904	483,516
Total liabilities	\$	1,413,656	\$	-	\$	-	\$	904	\$ 1,414,560
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue - property taxes	\$	480,815	\$	-	\$	-	\$	-	\$ 480,815
Lease deferrals	-	196,277		-		-		-	196,277
Total deferred inflows of resources	\$	677,092	\$	-	\$	-	\$	-	\$ 677,092
FUND BALANCES									
Nonspendable	\$	16,305	Ś	-	\$	-	\$	-	\$ 16,305
Restricted	,	3,527	•	-	'	-	'	-	3,527
Committed		421,496		745,036		-		-	1,166,532
Assigned		-		810,585		68,068		-	878,653
Unassigned		5,143,319		-		-		-	5,143,319
Total fund balances	\$	5,584,647	\$	1,555,621	\$	68,068	\$	-	\$ 7,208,336

Amounts reported for governmental activities in the Statement of Net Position are different because:			
Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds			\$ 7,208,336
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustmen	t:		
Capital assets, cost	\$	20,907,232	
Accumulated depreciation		(10,474,139)	10,433,093
Other long-term assets are not available to pay for current-period expenditures and, therefore, are unavailable in the funds.			
Unavailable revenue - property taxes	\$	373,503	
Net pension asset		1,054,245	1,427,748
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.			
Pension related items	\$	88,291	
OPEB related items		39,513	127,804
Long-term liabilities are not due and payable in the current period and, therefore,			
are not reported in the funds.			
Compensated absences	\$	(167,183)	
Net OPEB liability		(104,279)	
General obligation bonds		(8,594,722)	
Equipment purchase agreement		(18,546)	
Lease liability		(153,969)	
Bond premium Due to other governmental units		(236,815) (704,649)	
Accrued interest payable		(139,839)	(10,120,002)
Accided interest payable		(139,039)	(10,120,002)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.			
Pension related items	\$	(140,254)	
OPEB related items		(15,124)	(155,378)
Net position of governmental activities			\$ 8,921,601
		:	

#### Town of Colonial Beach, Virginia Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2024

							Forfeited	1		
				Capital		Erosion	Asset			
		General		<b>Projects</b>		Fund	Fund			<u>Total</u>
REVENUES										
General property taxes	\$	5,889,302	\$	-	\$	-	\$	-	\$	5,889,302
Other local taxes		2,126,025		-		-		-		2,126,025
Permits, privilege fees,										
and regulatory licenses		72,951		-		-		-		72,951
Fines and forfeitures		33,171		-		-		-		33,171
Revenue from the use of										
money and property		249,540		-		-		-		249,540
Charges for services		613,544		-		-		-		613,544
Miscellaneous		32,905		2,736		-		-		35,641
Intergovernmental:										
Commonwealth		1,579,253		-		-		-		1,579,253
Federal		2,528,755		-		-		-		2,528,755
Total revenues	\$	13,125,446	\$	2,736	\$	-	\$	-	\$	13,128,182
EXPENDITURES										
Current:										
General government administration	\$	1,938,406	Ś	-	\$	-	\$	-	\$	1,938,406
Public safety	Ŧ	2,364,537	Ŧ	-	Ŧ	-	Ŧ	-	Ŧ	2,364,537
Public works		4,421,662		-		-		-		4,421,662
Health and welfare		4,920		-		-		-		4,920
Education		2,005,080		-		-		-		2,005,080
Parks, recreation, and cultural		45,216		-		-		-		45,216
Community development		577,654		-		-		-		577,654
Nondepartmental		120,610		-		-		-		120,610
Debt service:		0,0.0								,
Principal retirement		374,840		-		-		-		374,840
Interest and other fiscal charges		297,591		-		-		-		297,591
Total expenditures	Ś	12,150,516	\$	-	\$	-	\$	-	Ś	12,150,516
	<u> </u>	,,	Ŧ		Ŧ		Ŧ		Ŧ	,,
Excess (deficiency) of revenues over										
(under) expenditures	\$	974,930	\$	2,736	\$	-	\$	-	\$	977,666
OTHER FINANCING SOURCES (USES)										
Transfers in	\$	295,825	\$	664,983	\$	-	\$	-	\$	960,808
Transfers out	•	(664,983)	-	(295,825)		-	·	-	•	(960,808)
Issuance of leases		173,369		-		-		-		173,369
Total other financing sources (uses)	\$	(195,789)	\$	369,158	\$	-	\$	-	\$	173,369
Not change in fund balances	ć	770 4 44	ć	274 004	ć		ć		ċ	1 164 025
Net change in fund balances	\$	779,141	\$	371,894	\$	-	\$	-	Ş	1,151,035
Fund balances - beginning	<u> </u>	4,805,506	~	1,183,727	ć	68,068	ć	-	ć	6,057,301
Fund balances - ending	Ş	5,584,647	\$	1,555,621	\$	68,068	\$	-	Ş	7,208,336

#### Town of Colonial Beach, Virginia Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2024

Amounts reported for governmental activities in the Statement of Activities are different because:		
Net change in fund balances - total governmental funds	:	\$ 1,151,035
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the capital outlays exceeded depreciation in the current period. The following is a summary of items supporting this adjustment:		
Capital outlays	\$ 3,825,696	
Depreciation expense	 (1,147,747)	2,677,949
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and		
donations) is to decrease net position.		(1,437)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
Property taxes		(3,405)
The issuance of long-term obligations (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term obligations consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term obligations and related items. The following is a summary of items supporting this adjustment:		
Principal retirement on general obligation bonds	\$ 312,470	
Issuance of lease liability	(173,369)	
Principal retirement on lease liability	29,775	
Principal retirement on equipment purchase agreements	 32,595	201,471
Some expenses reported in the Statement of Activities do not require the use of current		
financial resources and, therefore are not reported as expenditures in governmental funds.		
Amortization of bond premium	\$ 11,100	
Change in pension related items	52,556	
Change in OPEB related items	3,495	
Change in compensated absences	(31,427)	
Change in amounts due to Westmoreland County	117,530	
Change in accrued interest payable	 2,293	155,547
Change in net position of governmental activities		\$ 4,181,160

#### Town of Colonial Beach, Virginia Statement of Net Position - Proprietary Funds For the Year Ended June 30, 2024

	_	Water		Sewer	-	Total
ASSETS						
Current assets:						
Cash and cash equivalents	\$	2,272,396	\$	2,104,933	\$	4,377,329
Accounts receivable (net of allowance for uncollectibles)	_	25,856		40,497	_	66,353
Total current assets	\$	2,298,252	\$	2,145,430	\$_	4,443,682
Noncurrent assets:						
Restricted cash and cash equivalents	\$	318,141	\$	124,556	\$	442,697
Due from other governmental units		-		118,941		118,941
Net pension asset		209,617		497,617		707,234
Capital assets:						
Land		2,900		26,380		29,280
Construction in progress		-		29,280		29,280
Equipment, net of depreciation		1,258		362,837		364,095
Vehicles, net of depreciation		159,023		192,018		351,041
Buildings and improvements, net of depreciation		5,331,132		11,535,525	_	16,866,657
Total noncurrent assets	\$	6,022,071	\$	12,887,154	\$	18,909,225
Total assets	\$	8,320,323	\$	15,032,584	\$	23,352,907
DEFERRED OUTFLOWS OF RESOURCES						
OPEB related items	\$	3,700	\$	11,322	\$	15,022
Total deferred outflows of resources	\$	3,700	\$	11,322	\$	15,022
LIABILITIES	_				-	
Current liabilities:						
Accounts payable and accrued liabilities	\$	49,477	Ś	461,348	Ś	510,825
Accrued interest payable		32,592		14,104		46,696
Compensated absences, current portion		687		792		1,479
Equipment purchase agreement		-		21,854		21,854
General obligation bonds, current portion		466,168		157,675		623,843
Total current liabilities	\$	548,924	\$	655,773	\$ -	1,204,697
Noncurrent liabilities:						
Compensated absences, net of current portion	\$	6,186	\$	7,127	s	13,313
Net OPEB liability	Ŧ	9,762	Ŧ	29,877	Ŧ	39,639
General obligation bonds, net of current portion	_	3,525,222		4,124,087	_	7,649,309
Total noncurrent liabilities	\$	3,541,170	\$	4,161,091	\$	7,702,261
Total liabilities	\$	4,090,094	\$	4,816,864	\$	8,906,958
DEFERRED INFLOWS OF RESOURCES					_	
Pension related items	\$	48,379	s	72,218	Ś	120,597
OPEB related items	Ý	1,415	Ŷ	4,333	7	5,748
Total deferred inflows of resources		49,794	s -	76,551	- \$	126,345
Net Position	· -		• •	- ,	· -	-,
Net investment in capital assets	\$	1,502,923	\$	7,842,424	ς	9,345,347
Restricted:	Ŷ	1,502,725	Ļ	7,042,424	Ŷ	7,545,547
Debt service		318,141		124,556		442,697
Net pension asset		209,617		497,617		707,234
Unrestricted		2,153,454		1,685,894		3,839,348
Total Net Position		4,184,135	s -	10,150,491	- د	14,334,626
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#### Town of Colonial Beach, Virginia Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds

For the Year Ended June 30, 2024

	_	Water		Sewer		Total
Operating revenues:						
Charges for services	\$_	1,113,705	\$	2,849,588	\$	3,963,293
Total operating revenues	\$_	1,113,705	\$	2,849,588	\$	3,963,293
Operating expenses:						
Personnel services	\$	253,636	\$	688,063	\$	941,699
Fringe benefits		30,914		96,178		127,092
Contractual services		222,004		655,152		877,156
Other charges		206,020		1,069,404		1,275,424
Depreciation	_	357,849	·	660,102	· _	1,017,951
Total operating expenses	\$	1,070,423	\$	3,168,899	\$	4,239,322
Operating income (loss)	\$	43,282	\$	(319,311)	\$	(276,029)
Nonoperating revenues (expenses):						
Connection fees	\$	116,946	\$	86,660	\$	203,606
Interest expense	_	(73,747)		(75,118)		(148,865)
Total nonoperating revenues (expenses)	\$_	43,199	\$	11,542	\$	54,741
Change in net position	\$	86,481	\$	(307,769)	\$	(221,288)
Net position, beginning of year	_	4,097,654	. <u> </u>	10,458,260		14,555,914
Net position, end of year	\$_	4,184,135	\$	10,150,491	\$	14,334,626

#### Town of Colonial Beach, Virginia Statement of Cash Flows - Proprietary Funds For the Year Ended June 30, 2024

		Water	Sewer	Total
Cash flows from operating activities:				
Receipts from customers and users	\$	1,106,772 \$	2,875,849 \$	3,982,621
Payments for employees		(308,054)	(845,753)	(1,153,807)
Payments to suppliers	_	(394,263)	(1,365,431)	(1,759,694)
Net cash provided by (used for) operating activities	\$	404,455 \$	664,665 \$	1,069,120
Cash flows from capital and related financing activities:				
Principal paid on long-term debt	\$	(342,124) \$	(322,409) \$	(664,533)
Connection fees		116,946	86,660	203,606
Purchase of capital assets		(22,557)	(810,145)	(832,702)
Interest paid on long-term debt		(76,497)	(76,316)	(152,813)
Net cash provided by (used for) capital and related financing activities	\$	(324,232) \$	(1,122,210) \$	(1,446,442)
Increase (decrease) in cash and cash equivalents	\$	80,223 \$	(457,545) \$	(377,322)
Cash and cash equivalents - beginning - (including restricted amounts)	_	2,510,314	2,687,034	5,197,348
Cash and cash equivalents - ending - (including restricted amounts)	\$_	2,590,537 \$	2,229,489 \$	4,820,026
Reconciliation of operating income (loss) to net cash provided by				
(used for) operating activities:				
Operating income (loss)	\$	43,282 \$	(319,311) \$	(276,029)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:				
Depreciation		357,849	660,102	1,017,951
(Increase)/decrease in accounts receivable		(6,933)	(11,454)	(18,387)
(Increase)/decrease in due from other governmental units		-	37,715	37,715
(Increase)/decrease in net pension asset		(14,850)	1,814	(13,036)
(Increase)/decrease in deferred outflows of resources		239	733	972
Increase/(decrease) in net OPEB liability		132	406	538
Increase/(decrease) in accounts payable		33,761	359,125	392,886
Increase/(decrease) in deferred inflows of resources		(10,206)	(55,445)	(65,651)
Increase/(decrease) in compensated absenses	_	1,181	(9,020)	(7,839)
Net cash provided by (used for) operating activities	\$	404,455 \$	664,665 \$	1,069,120

#### Town of Colonial Beach, Virginia Statement of Fiduciary Net Position Fiduciary Fund June 30, 2024

	Custodial Fund Northern Neck Regional <u>Governor's School</u>
ASSETS	
Cash and cash equivalents	\$ 21,858
Total assets	\$ 21,858
NET POSITION Restricted for:	
Individuals, organizations, and other governments	\$ 21,858
Total net position	\$ 21,858

#### Town of Colonial Beach, Virginia Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended June 30, 2024

	Custodial Fund Northern Neck Regional <u>Governor's School</u>		
ADDITIONS			
Charges for services:			
Tuition	\$ 5,350		
Miscellaneous	634		
Revenue from the Commonwealth	10,992		
Total additions	\$ 16,976		
DEDUCTIONS			
Administrative expenses	\$ 12,968		
Total deductions	\$ 12,968		
Net increase (decrease) in fiduciary net position	\$ 4,008		
Net position, beginning	\$ 17,850		
Net position, ending	\$ 21,858		

#### Notes to Financial Statements June 30, 2024

## Note 1-Summary of Significant Accounting Policies:

The Town of Colonial Beach, Virginia (the "Town") was established by an act of the Virginia General Assembly in 1892 and is one of two incorporated towns in Westmoreland County, Virginia (the County). It is a political subdivision of the Commonwealth of Virginia, and operates under the Town Council-Manager form of government, as elected by the residents of the Town. The Town owns and operates its own water and sewer system, provides trash and garbage pickup, and police protection for its residents.

The financial statements of the Town of Colonial Beach, Virginia have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia and accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the government's accounting policies are described below.

<u>Management's Discussion and Analysis</u> - The Town has chosen not to present a Management's Discussion and Analysis.

#### Government-wide and Fund Financial Statements

<u>Government-wide financial statements</u> - The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities but also capital assets and long-term liabilities (such as buildings and general obligation debt).

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

<u>Statement of Net Position</u> - The Statement of Net Position is designed to display the financial position of the primary government (governmental and business-type activities) and its discretely presented component unit. Governments will report all capital assets in the government-wide Statement of Net Position and will report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

<u>Statement of Activities</u> - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

<u>Budgetary Comparison Schedules</u> - Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments, and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. The budgetary comparison schedules present the original budget, the final budget, and the actual activity of the major governmental funds.

#### A. <u>Financial Reporting Entity</u>

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity for the basic financial statements is financial accountability. Financial accountability includes the appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the primary government should be included in its reporting entity. These financial statements present the Town of Colonial Beach (the primary government) and its component unit. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the government-wide financial statements to emphasize it is both legally and substantively separate from the government.

#### B. Individual Component Unit Disclosures

Blended Component Unit. The Town has no blended component units at June 30, 2024.

Discretely Presented Component Unit. The Colonial Beach School Board was created by the Town as a separate legal entity to oversee the operations and management of its publicly funded primary and secondary schools. While the Town does not appoint members to the Board, the Town approves the School Board's budget and issues debt for the School Board's benefit and provides significant funding for operations. The School Board does not issue separate financial reports.

## C. Other Related Organizations Included in the Town's Financial Report

None

## D. <u>Measurement Focus</u>, Basis of Accounting and Financial Statement Presentation

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

#### D. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues, (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease and subscription liabilities, as well as expenditures related to compensated absences, claims and judgments, postemployment benefits, and environmental obligations are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease and subscription assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases and subscriptions are reported as other financing sources.

The Town's fiduciary funds are presented in the basic financial statements by type and utilize the economic resources measurement focus but use the accrual basis of accounting for asset and liability recognition. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues consist of charges to customers for sales and services. The Town also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

## D. <u>Measurement Focus</u>, Basis of Accounting and Financial Statement Presentation (Continued)

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues. Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the Town, are recognized as revenues and receivables upon collection by the state or utility, which is generally within two months preceding receipt by the Town.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

In the fund financial statements, financial transactions and accounts of the Town are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

#### 1. Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed. The Town reports the following as major governmental funds:

<u>General Fund</u> - The General Fund is the primary operating fund of the Town. This fund is used to account for and report all financial transactions and resources except those required to be accounted for and reported in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for services, and interest income. A significant part of the General Fund's revenues is used principally to finance the operations of the Component Unit School Board.

<u>Capital Projects Fund</u> - The Town Capital Projects Fund accounts for and reports financial resources that are restricted, committed or assigned to expenditure for capital outlays.

<u>Special Revenue Funds</u> - Special Revenue Funds account for and report the proceeds for specific sources that are restricted or committed to expenditure for specified purposes, other than debt service or certified projects. The special revenue funds are the Forfeited Asset Fund and Erosion Fund.

Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

#### D. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

2. <u>Proprietary Funds</u> - Proprietary Funds account for operations that are financed in a manner similar to those found in private business enterprises. The measurement focus is upon determination of net income, financial position, and changes in financial position. Proprietary Funds consist of a Water Fund and a Sewer Fund.

<u>Water Fund</u> - The water fund accounts for the activities of the water treatment plant and the water distribution system.

<u>Sewer Fund</u> - The sewer fund accounts for the activities of the wastewater treatment plant and the wastewater collection system.

- 3. <u>Fiduciary Funds (Custodial Fund)</u> account for assets held by the Town in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. The Town's Custodial Fund includes amounts held for the Northern Neck Regional Governor's School.
- 4. <u>Component Unit</u>

The Colonial Beach Town School Board has the following funds:

#### Governmental Funds:

<u>School Operating Fund</u> - This fund is the primary operating fund of the School Board and accounts for all revenues and expenditures applicable to the general operations of the public school system. Revenues are derived primarily from charges for services, appropriations from the Town of Colonial Beach School Board and state and federal grants. The School Operating Fund is considered a major fund of the School Board for financial reporting purposes.

<u>Special Revenue Funds</u>: Special revenue funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

<u>School Activity Fund</u> - This fund accounts for and reports funds collected at the schools in connection with student athletes, clubs, various fundraising activities, and private donations. This fund is considered a major fund.

<u>School Cafeteria Fund</u> - This fund accounts for and reports the operations of the School Board's food service program. Financing is provided primarily by food and beverage sales and state and federal grants. This fund is considered a major fund.

#### E. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, amounts in demand deposits and short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

#### F. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds and repurchase agreements.

#### G. <u>Restricted Assets</u>

Certain proceeds of the Town's bonds are classified as restricted assets on the statement of net position because their use is limited by applicable bond covenants.

#### H. <u>Receivables and Payables</u>

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (i.e. the current portions of the interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds" (i.e. the noncurrent portions of the interfund loans).

All trade and property tax receivables are shown net of an allowance for uncollectibles. The Town calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to \$203,759 at June 30, 2024 and is comprised of property taxes in the amount of \$128,258 and utility accounts in the amount of \$75,501.

#### Real and Personal Property Tax Data:

The tax calendars for real and personal property taxes are summarized below.

	Real Property	Personal Property
Levy	January 1	January 1
Due Date	June 5 / December 5	December 5
Lien Date	January 1	January 1

The Town bills and collects its own property taxes.

#### I. <u>Capital Assets</u>

Capital assets are tangible and intangible assets, which include property, plant, equipment, lease, subscription, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets, except for infrastructure assets, are defined by the Town and Component Unit School Board as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years.

Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

#### I. Capital Assets (Continued)

As the Town and Component Unit School Board construct or acquire capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost (except for intangible right-to-use lease and subscription assets, the measurement of which is discussed in more detail below). The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset's capacity or efficiency or increases its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

Land and construction in progress are not depreciated. The other tangible and intangible property, plant equipment, lease assets, subscription assets and infrastructure of the primary government, as well as the component unit, are depreciated/amortized using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	5-50
Infrastructure	30
Equipment	5-20
Lease office space	2-5
Lease equipment	2-5
Vehicles	5-20

#### J. <u>Leases</u>

The Town leases various assets requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

#### Lessee

The Town recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$5,000, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease liability is reduced by the principal portion of payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

## J. Leases (Continued)

#### Lessor

The Town recognizes leases receivable and deferred inflows of resources in the government-wide and governmental fund financial statements. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives).

#### Key Estimates and Judgments

Lease accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Town uses the interest rate stated in lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the Town uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease and certain periods covered by options to extend to reflect how long the lease is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability (lessee) or lease receivable (lessor).

The Town monitors changes in circumstances that would require a remeasurement or modification of its leases. The Town will remeasure the lease asset and liability (lessee) or the lease receivable and deferred inflows of resources (lessor) if certain changes occur that are expected to significantly affect the amount of the lease liability or lease receivable.

#### K. Prepaid Items

Certain payments to vendors reflect costs applied to future accounting periods and are recorded as prepaid items in both the government-wide and the fund financial statements. Prepaid items are accounted for using the consumption method and are valued at cost.

#### L. Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported as an expense in the Statement of Activities and a long-term obligation in the Statement of Net Position. No liability is recorded for nonvesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that is estimated will be taken as "terminal leave" prior to retirement.

Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

#### M. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### N. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/ amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of
  resources related to those assets. Assets are reported as restricted when constraints are placed on
  asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### O. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Town's and School Board's Retirement Plan and the additions to/deductions from the Town's and School Board's Retirement Plan are position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### P. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI and Teacher HIC OPEB Plans and the additions to/deductions from the VRS OPEB Plans' fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

## Q. Long-term Obligations

In the government-wide financial statements, long-term obligations are reported as liabilities in the governmental activities statement of net position. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued and premiums on issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### R. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town has one item that qualifies for reporting in this category. It is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town has multiple items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30 and amounts prepaid on the 2<sup>nd</sup> half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, amounts prepaid on the 2<sup>nd</sup> half installments are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes

## S. Fund Balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called "fund balance". Town's governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes:

- Nonspendable fund balance amounts that are either not in spendable form (such as inventory and prepaids) or are legally or contractually required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance amounts that can be spent only for the specific purposes stipulated by external
  resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be
  changed or lifted only with the consent of the resource providers;

Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

## S. Fund Balance (Continued)

- Committed fund balance amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by the Town Council prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Council adopts another ordinance to remove or revise the limitation;
- Assigned fund balance amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment;
- Unassigned fund balance amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned. The Town's policy is to maintain an unassigned fund balance in the general fund equal to 15% of expenditures/operating revenues.

When fund balance resources are available for a specific purpose in more than one classification, it is the Town's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

Town Council establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment, which does not lapse at year-end, is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by Town Council through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

#### Notes to Financial Statements (Continued) June 30, 2024

## Note 1—Summary of Significant Accounting Policies: (Continued)

#### S. Fund Balance (Continued)

The details of governmental fund balances, as presented in aggregate on Exhibit 3, are as follows:

	General Fund	Capital Projects	Erosion Fund	Total
Fund Balances:		 -	 	
Nonspendable:				
Leases	\$ 16,305	\$ -	\$ - \$	16,305
Total Nonspendable Fund Balance	\$ 16,305	\$ -	\$ - \$	16,305
Restricted:				
Debt service	\$ 3,527	\$ -	\$ - \$	3,527
Total Restricted Fund Balance	\$ 3,527	\$ -	\$ - \$	3,527
Committed:				
Public works storage building	\$ 36,496	\$ -	\$ - \$	36,496
Gateway signage project	40,000	-	-	40,000
Azalea Park and Eleanor Park construction	315,000	-	-	315,000
Employee retention	30,000	-	-	30,000
Fire department	-	171	-	171
Rescue squad	-	82,871	-	82,871
Schools	-	661,994	-	661,994
Total Committed Fund Balance	\$ 421,496	\$ 745,036	\$ - \$	1,166,532
Assigned:				
Capital projects	\$ -	\$ 810,585	\$ - \$	810,585
Erosion funds	-	-	68,068	68,068
Total Assigned Fund Balance	\$ -	\$ 810,585	\$ 68,068 \$	878,653
Unassigned	\$ 5,143,319	\$ -	\$ - \$	5,143,319
Total Fund Balances	\$ 5,584,647	\$ 1,555,621	\$ 68,068 \$	7,208,336

#### Note 2-Stewardship, Compliance, and Accounting:

The following procedures are used by the Town in establishing the budgetary data reflected in the financial statements:

- 1. Prior to June 10th, the Town Manager submits to the Town Council a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- 4. The Appropriations Resolution places legal restrictions on expenditures at the fund level. The appropriation for each department or category can be revised only by the Town Council. The Town Manager is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts within the school system's categories.

Notes to Financial Statements (Continued) June 30, 2024

## Note 2–Stewardship, Compliance, and Accounting: (Continued)

- 5. Formal budgetary integration is employed as a management control device during the year and budgets are legally adopted for the General Fund and the School Operating Fund of the School Board.
- 6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 7. Appropriations lapse on June 30, every year.
- 8. All budgetary data presented in the accompanying financial statements is from the revised budget as of June 30, 2024, as adopted and legally amended.
- 9. Excess of expenditures over appropriations: For the year ended June 30, 2024, expenditures exceeded appropriations in the General Fund.

## Note 3–Deposits and Investments:

## **Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. Seq. of the <u>Code of Virginia</u>. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

## **Investments**

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper that has received at least two of the following ratings: P-1 by Moody's Investors Service, Inc.; A-1 by Standard & Poor's; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP).

## Credit Risk

As required by state statute, commercial paper must have a short-term debt rating of no less than "A-1" (or its equivalent) from at least two of the following: Moody's Investors Service, Standard & Poor's, and Fitch Investor's Service, provided that the issuing corporation has a net worth of \$50 million and its long-term debt is rated A or better by Moody's and Standard and Poor's. Banker's acceptances and Certificates of Deposit maturing in less than one year must have a short-term debt rating of at least "A-1" by Standard & Poor's and "P-1" by Moody's Investor Services. Open end investment funds must be registered under the Securities Act of the Commonwealth or the Federal Investment Company Act of 1940, provided that they invest only in securities approved for investment herein. Commonwealth of Virginia and Virginia Local Government Obligations secured by debt service reserve funds not subject to annual appropriation must be rated AA or higher by Moody's and Standard & Poor's. Repurchase agreements require that the counterparty be rated "A" or better by Moody's and Standard & Poor's.

Notes to Financial Statements (Continued) June 30, 2024

#### Note 3–Deposits and Investments: (Continued)

#### **Concentration of Credit Risk**

Although the intent of the Policy is for the Town to diversify its investment portfolio to avoid incurring unreasonable risks regarding (i) security type, (II) individual financial institution or issuing entity, and (iii) maturity, the Policy places no limit on the amount the Town may invest in any one issuer.

#### **Concentration of Debt Securities**

The Town's rated debt investments as of June 30, 2024 were rated by Standard & Poor's and the ratings are presented below using the Standard & Poor's rating scale. The Town will minimize credit risk by limiting investments to the safest type of securities.

	-	Fair Quality Ratings				
	_	AAAm				
Local Government Investment Pool	\$	162,531				
Total	\$	162,531				

#### Interest Rate Risk

The Town does not have a formal policy limiting investment maturities.

Investment Maturities (in years)										
Investment Type		Fair Value	Less Than 1 Year							
Local Government Investment Pool	\$	162,531 \$	162,531							
Total	\$	162,531 \$	162,531							

#### Custodial Credit Risk

As required by the <u>Code of Virginia</u>, all security holdings with maturities over 30 days may not be held in safekeeping with the "counterparty" to the investment transaction. The Town held no investments during the year ended June 30, 2024.

#### External Investment Pool

The fair value of the positions in the external investment pool (Local Government Investment Pool) is the same as the value of the pool shares. As the LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participants.

Notes to Financial Statements (Continued) June 30, 2024

#### *Note 4–Due to/from Other Governments:*

At June 30, 2024, the Town has receivables from other governments as follows:

		Governmental Activities	Business-type Activities	Component Unit School Board
Other Local Governments:				
Westmoreland County	\$	- \$	118,941 \$	-
Commonwealth of Virginia:				
Local sales tax		88,518	-	-
School resource officer		43,345	-	-
State sales tax		-	-	145,870
Communications tax		20,829	-	-
Other state funds		637	-	-
Federal Government:				
Criminal justice grant		201,087		
School fund grants			<u> </u>	47,986
Total due from other governments	\$	354,416 \$	118,941 \$	193,856

At June 30, 2024, long-term amounts due to other local governments are as follows:

Other Local Governments: Westmoreland County	\$ 704,649 \$	- \$	-
Commonwealth of Virginia: Payroll withholdings	-	-	299,553
Federal Government: Payroll withholdings	 <u> </u>	<u> </u>	1,650,718
Total due to other governments	\$ 704,649 \$	<u> </u>	1,950,271

On January 17, 2018, the Town entered into an agreement with Westmoreland County to pay a portion of the County's \$5,739,100 debt issuance. The Town's total portion to be paid is \$1,410,531. As of June 30, 2024, the outstanding balance to be paid was \$704,649.

Notes to Financial Statements (Continued) June 30, 2024

## Note 5–Capital Assets:

The following is a summary of changes in capital assets for the fiscal year ended June 30, 2024:

Primary Government:	Balance July 1, 2023				lssuances/ Increases			Balance June 30, 2024		
Governmental activities: Capital assets not subject to depreciation: Land Construction in progress	\$	1,118,630 276,354	\$	257,871 2,588,048	\$	550 -	\$	1,375,951 2,864,402		
Total capital assets not subject to depreciation	\$	1,394,984	\$	2,845,919	\$	550	\$	4,240,353		
Capital assets subject to depreciation: Buildings and improvements Infrastructure Equipment Lease office space Vehicles	\$	1,074,025 10,558,002 2,690,419 88,731 1,389,491	\$	530,452 - 115,660 173,369 160,296	\$	6,500 - - 88,731 18,335	\$	1,597,977 10,558,002 2,806,079 173,369 1,531,452		
Total capital assets subject to depreciation	\$	15,800,668	\$	979,777	\$	113,566	\$	16,666,879		
Accumulated depreciation: Buildings and improvements Infrastructure Equipment Lease office space Vehicles	\$	361,330 6,853,493 1,325,145 75,586 823,517	\$	44,348 703,865 213,776 36,261 149,497	\$	5,613 - - 88,731 18,335	\$	400,065 7,557,358 1,538,921 23,116 954,679		
Total accumulated depreciation	\$	9,439,071	\$	1,147,747	\$	112,679	\$	10,474,139		
Total capital assets subject to depreciation, net	\$	6,361,597	\$_	(167,970)	\$	887	\$_	6,192,740		
Governmental activities capital assets, net	\$	7,756,581	\$	2,677,949	\$	1,437	\$	10,433,093		

Notes to Financial Statements (Continued) June 30, 2024

## Note 5-Capital Assets: (Continued)

Primary Government: (Continued)	Balance July 1, 2023		Balance _July 1, 2023_		Retirements/ Decreases		Balance June 30, 2024
<b>Business-type activities:</b> Capital assets not subject to depreciation: Land Construction in progress	\$	29,280 29,280	\$	-	\$	\$	29,280 29,280
Total capital assets not subject to depreciation	\$	58,560	\$	-	\$ -	\$	58,560
Capital assets subject to depreciation: Buildings and improvements Equipment Vehicles	\$	32,765,695 858,814 1,006,938	\$	622,369 210,333 -	\$ - -	\$	33,388,064 1,069,147 1,006,938
Total capital assets subject to depreciation	\$	34,631,447	\$	832,702	\$ -	\$	35,464,149
Accumulated depreciation: Buildings and improvements Equipment Vehicles	\$ 	15,656,934 638,743 568,728	\$	864,473 66,309 87,169	\$ -	\$	16,521,407 705,052 655,897
Total accumulated depreciation	\$	16,864,405	\$	1,017,951	\$ -	\$	17,882,356
Total capital assets subject to depreciation, net	\$	17,767,042	\$	(185,249)	\$ -	Ş	17,581,793
Business-type activities capital assets, net	\$	17,825,602	\$	(185,249)	\$ -	\$	17,640,353

## Notes to Financial Statements (Continued) June 30, 2024

## Note 5-Capital Assets: (Continued)

Component Unit - School Board:	_	Balance July 1, 2023		Increases		Decreases	Balance June 30, 2024
Capital assets not subject to depreciation: Land	\$	57,210	¢		\$	- \$	57,210
Construction in progress	ر _	99,980	ڊ 	378,835	ہ 	199,960	278,855
Total capital assets not subject to depreciation	\$_	157,190	\$	378,835	\$_	199,960 \$	336,065
Capital assets subject to depreciation:							
Buildings and improvements	\$	13,894,990	\$	214,980	\$	213,652 \$	13,896,318
Equipment		395,608		423,844		79,156	740,296
Lease equipment		16,852		-		16,852	-
Vehicles		1,295,453		62,184	_	7,556	1,350,081
Total capital assets subject to depreciation	\$_	15,602,903	\$	701,008	\$_	317,216 \$	15,986,695
Accumulated depreciation:							
Buildings and improvements	\$	3,448,892	\$	341,028	\$	164,142 \$	3,625,778
Equipment		229,320		132,513		79,156	282,677
Lease equipment		16,852		-		16,852	-
Vehicles	_	809,889		131,294		7,556	933,627
Total accumulated depreciation	\$_	4,504,953	\$	604,835	\$_	267,706 \$	4,842,082
Total capital assets subject to depreciation, net	\$_	11,097,950	\$	96,173	\$_	49,510 \$	11,144,613
School Board capital assets, net	\$_	11,255,140	\$	475,008	\$_	249,470 \$	11,480,678

Depreciation expense was charged to functions/programs as follows:

Primray Government:	
Governmental activities:	
General government administration	\$ 62,437
Public safety	240,729
Public works	763,573
Parks, recreation and cultural	425
Community development	 80,583
Total Governmental activities	\$ 1,147,747
Business-type activities:	
Water fund	\$ 357,849
Sewer fund	 660,102
Total Business-type activities	\$ 1,017,951
Component Unit School Board	\$ 604,835

Notes to Financial Statements (Continued) June 30, 2024

## *Note 6–Long-Term Obligations:*

## Primary Government:

The following is a summary of changes in long-term obligations for the fiscal year ended June 30, 2024:

	_	Balance at July 1, 2023		at July 1,		at July 1,		at July 1,		at July 1,		at July 1,		at July 1,		at July 1,		at July 1,		at July 1,		at July 1,		at July 1,		at July 1,		lssuances/ Increases		Retirements/ Decreases		Balance at June 30, 2024	 Amounts Due Within One Year	
Governmental Activities Obligations:																																		
General obligation bonds	\$	8,907,192	\$	-	\$	312,470	\$	8,594,722	\$ 323,760																									
Bond premium		247,915		-		11,100		236,815	11,101																									
Equipment purchase agreement		51,141		-		32,595		18,546	18,546																									
Compensated absences		135,756		45,003		13,576		167,183	16,718																									
Lease liability		10,375		173,369		29,775		153,969	30,690																									
Net OPEB liability	_	102,862		59,497	-	58,080	_	104,279	 -																									
Total Governmental Activities Obligations	\$_	9,455,241	\$	277,869	\$	457,596	\$_	9,275,514	\$ 400,815																									
Business-type Activities Obligations:																																		
General obligation bonds	\$	8,890,780	\$	-	\$	617,628	\$	8,273,152	\$ 623,843																									
Equipment purchase agreement		68,759		-		46,905		21,854	21,854																									
Compensated absences		22,631		-		7,839		14,792	1,479																									
Net OPEB liability	_	39,101		22,616	-	22,078	_	39,639	 -																									
Total Business-type Activities Obligations	\$_	9,021,271	\$	22,616	\$	694,450	\$_	8,349,437	\$ 647,176																									

Notes to Financial Statements (Continued) June 30, 2024

## Note 6-Long-Term Obligations: (Continued)

## Primary Government: (Continued)

Annual requirements to amortize long-term obligations and related interest are as follows:

		C	Governmental A	Activities					Bu	siness-type	Acti	vities			
Year		Obligation				oment		Genera	-	ation		Equipment			
Ending	Bo	nds	Lease L	iability	Purchase	Agree	ment		Bonds		Purchase Agreemer		ment		
June 30	Principal	Interest	Principal	Interest	Principal	Int	erest	Principal		Interest	P	rincipal	Int	terest	
2025	\$ 323,760	\$ 281,391	\$ 30,690	\$ 11,910	\$ 18,546	\$	192	\$ 623,84	\$\$	142,814	\$	21,854	\$	275	
2026	336,018	267,951	33,403	9,197	-		-	634,59	)	133,209		-		-	
2027	336,241	256,525	36,355	6,245	-		-	597,72	)	123,840		-		-	
2028	346,563	245,955	39,569	3,031	-		-	600,89		114,777		-		-	
2029	358,176	233,737	13,952	248	-		-	609,20		105,603		-		-	
2030-2034	1,971,906	993,215	-	-	-		-	2,466,91	;	388,233		-		-	
2035-2039	1,917,058	698,789	-	-	-		-	1,190,329	)	198,347		-		-	
2040-2044	2,065,000	363,999	-	-	-		-	482,51	}	136,054		-		-	
2045-2049	940,000	34,913	-	-	-		-	518,73	}	85,565		-		-	
2050-2054	-	-	-	-	-		-	463,34	}	32,136		-		-	
2055-2058			<u> </u>		-		-	85,05	<u> </u>	4,813		-		-	
Total	\$ 8,594,722	\$ 3,376,475	\$ 153,969	\$ 30,631	\$ 18,546	\$	192	\$ 8,273,15	\$	1,465,391	\$	21,854	\$	275	

#### Notes to Financial Statements (Continued) June 30, 2024

## Note 6-Long-Term Obligations: (Continued)

#### Primary Government: (Continued)

#### Details of long-term obligations:

	Interest Rate	Year Issued	Maturity Date	Amount of Original Issue	Governmental Activities	Business-Type Activities
General Obligation Bonds:						
General Obligation Public Improvement Bonds	0.00%	2008	2029 \$	2,672,000	5 - 9	5 596,841
General Obligation Public Improvement Bonds	2.50%	2010	2058	1,088,000	-	786,583
USDA Rural Development Note Payable	2.13%	2021	2031	382,200	-	272,783
General Obligation Sewer Bonds	1.88%	2013	2053	2,460,000	-	2,023,861
General Obligation Bond - Key Government	1.83%	2021	2038	1,325,693	1,159,722	4,593,084
Virginia Public School Authority Bonds	3.52%	2015	2046	8,630,000	7,435,000	-
Virginia Public School Authority Bonds - Bond Prem	nium				236,815	
Total					8,831,537	8,273,152
Equipment purchase agreement:						
Master Equipment	2.31%	2015	2024 \$	718,000	5 18,546	21,854
Total					5 18,546 5	21,854
Lease liability:						
Police department office space lease	8.50%	2024	2029 \$	173,369	5 153,969	5
Total				9	5 153,969	s
Compensated absences				9	5 167,183 9	5 14,792
Net OPEB liability				9	5 104,279	39,639
Total long-term obligations				9	9,275,514	8,349,437

## VPSA Bond

In September 2015, the Town issued \$8,630,000 in Virginia Public School Authority bonds, Series 2015C, with an interest rate of 3.52%. These bonds were issued to provide financing for School Board capital projects. The Town and School Board agreed for the School Board to report the assets related to the school capital projects. Since the Town is financially liable for the bonds, the Town is reporting the debt.

## Notes to Financial Statements (Continued) June 30, 2024

## Note 6-Long-Term Obligations: (Continued)

## Discretely Presented Component Unit-School Board:

The following is a summary of changes in long-term obligations for the fiscal year ended June 30, 2024:

	_	Balance at July 1, 2023	 Increases	 Decreases	 Balance at June 30, 2024	 Amounts Due Within One Year
Component Unit-School Board:						
Compensated absences	\$	103,280	\$ 18,908	\$ 10,328	\$ 111,860	\$ 11,186
Net pension liability		3,931,055	2,814,085	1,899,746	4,845,394	-
Net OPEB liabilities		728,107	 341,308	 241,823	 827,592	 -
Total Component Unit-School Board	\$_	4,762,442	\$ 3,174,301	\$ 2,151,897	\$ 5,784,846	\$ 11,186

## Note 7-Deferred/Unavailable Revenue:

Deferred/unavailable revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis, assessments for future periods are deferred. Deferred/unavailable revenue is comprised of the following:

<u>Property Tax Revenue</u> - Unavailable revenue representing uncollected tax billings not available for funding of current expenditures totaled \$373,503 at June 30, 2024.

<u>Prepaid Property Taxes</u> - Property taxes due subsequent to June 30, 2024 but paid in advance by the taxpayers totaled \$107,312 at June 30, 2024.

#### Note 8–Contingent Liabilities:

Federal programs in which the Town and discretely presented component unit participate were audited in accordance with the provisions of the Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Pursuant to the provisions of this Guidance all major programs and certain other programs were tested for compliance with applicable grant requirements.

While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

The Town was committed under the following construction contracts at June 30, 2024:

			Contract
		Amount	Outstanding
		Of	At June 30,
Project	Contractor	 Contract	2024
CDA Sewer Replacement	Sagres Construction Corporation	\$ 2,500,421	\$ 285,110

Notes to Financial Statements (Continued) June 30, 2024

#### Note 9-Litigation:

At June 30, 2024, there were no matters of litigation involving the Town or which would materially affect the Town's financial position should any court decisions on pending matters not be favorable to the Town. *Note 10–Risk Management:* 

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town participates in a public entity risk pool which provides coverage for all of these risks of loss. Settled claims from these risks have not exceeded coverage in any of the past three fiscal years. The Town is not self-insured.

#### Note 11-Pension Plans:

## Plan Description

All full-time, salaried permanent employees of the Town are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the <u>Code of Virginia</u>, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

Notes to Financial Statements (Continued) June 30, 2024

## Note 11—Pension Plans: (Continued)

## Plan Description (Continued)

c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

## Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for non-hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

## Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the <u>Code of Virginia</u>, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

Notes to Financial Statements (Continued) June 30, 2024

## Note 11—Pension Plans: (Continued)

## Employees Covered by Benefit Terms

As of the June 30, 2022 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Primary Government
Inactive members or their beneficiaries currently receiving benefits	50
Inactive members: Vested inactive members	13
Non-vested inactive members	46
Inactive members active elsewhere in VRS	42
Total inactive members	101
Active members	57
Total covered employees	208

## Contributions

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement

The Town's contractually required employer contribution rate for the year ended June 30, 2024 was 0.00% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Town were \$0 and \$0 for the years ended June 30, 2024 and June 30, 2023, respectively.

## Net Pension Liability (Asset)

The net pension liability (asset) (NPL(A)) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The Town's net pension liability (asset) was measured as of June 30, 2023. The total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation performed as of June 30, 2022, and rolled forward to the measurement date of June 30, 2023.

Notes to Financial Statements (Continued) June 30, 2024

## Note 11—Pension Plans: (Continued)

#### Actuarial Assumptions - General Employees

The total pension liability for General Employees in the Town's Retirement Plan was based on an actuarial valuation as of June 30, 2022, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2023.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

#### Mortality rates:

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service-related

#### **Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

#### Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Notes to Financial Statements (Continued) June 30, 2024

## Note 11—Pension Plans: (Continued)

#### Actuarial Assumptions - General Employees (Continued)

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the Town's Retirement Plan was based on an actuarial valuation as of June 30, 2022, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2023.

Inflation	2.50%
Salary increases, including inflation	3.50% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Notes to Financial Statements (Continued) June 30, 2024

## Note 11-Pension Plans: (Continued)

## Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (Continued)

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

#### **Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020				
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70				
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty				
Disability Rates	No change				
Salary Scale	No change				
Line of Duty Disability	No change				
Discount Rate	No change				

Notes to Financial Statements (Continued) June 30, 2024

## Note 11–Pension Plans: (Continued)

## Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	6.14%	2.09%
Fixed Income	15.00%	2.56%	0.38%
Credit Strategies	14.00%	5.60%	0.78%
Real Assets	14.00%	5.02%	0.70%
Private Equity	16.00%	9.17%	1.47%
MAPS - Multi-Asset Public Strategies	4.00%	4.50%	0.18%
PIP - Private Investment Partnership	2.00%	7.18%	0.14%
Cash	1.00%	1.20%	0.01%
Total	100.00%		5.75%
		Inflation	2.50%
	Expected arithmetic	c nominal return**	8.25%

\*The above allocation provides a one-year expected return of 8.25%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.14%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Notes to Financial Statements (Continued) June 30, 2024

#### Note 11–Pension Plans: (Continued)

## **Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the Town and Component Unit School Board (nonprofessional) were also provided with an opportunity to use an alternative employer contribution rate. For the year ended June 30, 2024, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2022 actuarial valuations, whichever was greater. Through the fiscal year ended June 30, 2023, the rate contributed by the school division for the VRS Teacher Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 112% of the actuarially determined contribution rate. From July 1, 2023 on, participating employers and school divisions are assumed to contribute to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Primary Government** Increase (Decrease) Plan Total Net Pension Fiduciary Pension Liability **Net Position** Liability (Asset) (a) - (b) (a) (b) 9,027,516 \$ Balances at June 30, 2022 Ś 7,214,042 \$ (1.813.474)Changes for the year: Ś Service cost 306,672 \$ Ś 306,672 492,887 Interest 492,887 Differences between expected and actual experience (58,098)(58,098)Contributions - employer Contributions - employee 126,653 (126, 653)Net investment income 573,828 (573, 828)Benefit payments (437, 366)(437, 366)Administrative expenses (5,860)5,860 Other changes (5, 155)5,155 Net changes 304,095 \$ 252,100 51,995 Ś 9,279,616 \$ Balances at June 30, 2023 S 7,518,137 \$ (1,761,479)

#### Changes in Net Pension Liability (Asset)

Notes to Financial Statements (Continued) June 30, 2024

#### Note 11–Pension Plans: (Continued)

## Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of the Town using the discount rate of 6.75%, as well as what the Town's net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate					
	1% Decrease	Current Discount	1% Increase			
	 (5.75%)	(6.75%)	(7.75%)			
Town's						
Net Pension Liability (Asset)	\$ (866,680)\$	(1,761,479) \$	(2,520,274)			

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2024, the Town recognized pension expense of (\$128,402). At June 30, 2024, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Primary Government			
	Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ -	\$	27,520	
Net difference between projected and actual earnings on pension plan investments	-		145,040	
Proportionate Share	88,291	_	88,291	
Total	\$ 88,291	\$	260,851	

Notes to Financial Statements (Continued) June 30, 2024

#### Note 11—Pension Plans: (Continued)

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$0 reported as deferred outflows of resources related to pensions resulting from the Town's contributions, subsequent to the measurement date will be recognized as a reduction of (increase to) the Net Pension Liability (Asset) in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

		Primary
Year ended June 30		Government
2025	\$	(131,745)
2026		(175,704)
2027		129,954
2028		4,935
2029		-
Thereafter		-

#### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2023 Annual Comprehensive Financial Report (Annual Report). A copy of the 2023 VRS Annual Report may be downloaded from the VRS website at <u>https://www.varetire.org/pdf/publications/2023-annual-report.pdf</u> or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

#### Component Unit School Board (professional)

#### Plan Description

All full-time, salaried permanent (professional) employees of public-school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information related to the plan description is included in the first section of this note.

#### Contributions

The contribution requirement for active employees is governed by \$51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required employer contribution rate for the year ended June 30, 2024 was 16.62% of covered employee compensation. This was the General Assembly approved rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the School Board were \$812,126 and \$756,764 for the years ended June 30, 2024 and June 30, 2023, respectively.

Notes to Financial Statements (Continued) June 30, 2024

## Note 11—Pension Plans: (Continued)

## **Contributions (Continued)**

In June 2023, the Commonwealth made a special contribution of approximately \$147.5 million to the VRS Teacher Retirement Plan. This special payment was authorized by Chapter 2 of the Acts of Assembly of 2022, Special Session I, as amended by Chapter 769, 2023 Acts of Assembly Reconvened Session, and is classified as a non-employer contribution. The school division's proportionate share is reflected in the grants and contributions restricted to specific programs of the financial statements.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the school division reported a liability \$4,845,394 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2023 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2022, and rolled forward to the measurement date of June 30, 2023. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2023 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2023, the school division's proportion was 0.04794% as compared to 0.04129% at June 30, 2022.

For the year ended June 30, 2024, the school division recognized pension expense of \$555,117. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2023 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

At June 30, 2024, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	-	Deferred Outflows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$	416,223	\$	189,088
Change of assumptions		219,659		-
Net difference between projected and actual earnings on pension plan investments		-		315,048
Changes in proportion and differences between employer contributions and proportionate share of contributions		576,711		160,687
Employer contributions subsequent to the measurement date		812,126		-
Total	Ş	2,024,719	Ş	664,823

Notes to Financial Statements (Continued) June 30, 2024

#### Note 11–Pension Plans: (Continued)

## Component Unit School Board (professional) (Continued)

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$812,126 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	
2025	\$ 10,155
2026	(162,361)
2027	495,049
2028	204,927
2029	-

#### Actuarial Assumptions

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2023.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

#### Mortality rates:

**Pre-Retirement:** 

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

#### Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

#### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

#### Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the standard rates

Notes to Financial Statements (Continued) June 30, 2024

#### Note 11-Pension Plans: (Continued)

## Component Unit School Board (professional) (Continued)

#### Actuarial Assumptions (Continued)

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

#### Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2023, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	Teacher Employee Retirement Plan
Total Pension Liability	\$ 57,574,609
Plan Fiduciary Net Position	47,467,405
Employers' Net Pension Liability (Asset)	\$ 10,107,204
Plan Fiduciary Net Position as a Percentage	
of the Total Pension Liability	82.45%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

Notes to Financial Statements (Continued) June 30, 2024

#### Note 11-Pension Plans: (Continued)

## Component Unit School Board (professional) (Continued)

## Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	 Rate					
	1% Decrease	Current Disco	unt 1% Incre	1% Increase (7.75%)		
	 (5.75%)	(6.75%)	(7.75			
School division's proportionate share of the VRS Teacher						
Employee Retirement Plan Net Pension Liability (Asset)	\$ 8,589,155	\$ 4,845	5,394 \$ 1,	,767,714		

## Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2023 Annual Comprehensive Financial Report (Annual Report). A copy of the 2023 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/pdf/publications/2023-annual-report.pdf">http://www.varetire.org/pdf/publications/2023</a> Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/pdf/publications/2023-annual-report.pdf">http://www.varetire.org/pdf/publications/2023</a> Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/pdf/publications/2023-annual-report.pdf">http://www.varetire.org/pdf/publications/2023-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### Primary Government and Component Unit School Board

#### Aggregate Pension Information

		Primary Government				Component Unit School Board				
		Net Pension				Net Pension				
	Deferred	Deferred	Liability	Pension	Deferred	Deferred	Liability	Pension		
	Outflows	Inflows	(Asset)	Expense	Outflows	Inflows	(Asset)	Expense		
VRS Pension Plans:										
Primary Government	\$ 88,291	\$ 260,851	\$ (1,761,479)	\$ (128,402)	\$ -	ş -	ş -	Ş -		
School Board Professional	-	-	-	-	2,024,719	664,823	4,845,394	555,117		
Totals	88,291	260,851	(1,761,479)	(128,402)	2,024,719	664,823	4,845,394	555,117		

Notes to Financial Statements (Continued) June 30, 2024

#### Note 12-Interfund Transfers and Obligations:

Interfund transfers for the year ended June 30, 2024 consisted of the following:

Fund		Transfers In	_	Transfers Out
Primary Government: General	\$	295,825	\$	664,983
Capital Projects	-	664,983		295,825
Total	\$_	960,808	\$	960,808

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

Details of the interfund receivables and payables as of June 30, 2024 are as follows:

Fund	_	Interfund Receivable	Interfund Payable
Component Unit School Board: School Operating Fund	Ś	280,034 \$	<u>-</u>
School Cafeteria Fund		-	280,034
Total Component Unit-School Board Funds	\$ _	280,034 \$	280,034

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments made between funds are made. These balances also include the amount of working capital loans made to internal service funds that the general fund expects to collect in the subsequent year.

#### Note 13-Group Life Insurance (GLI) Plan (OPEB Plan):

#### Plan Description

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the <u>Code of Virginia</u>, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

Notes to Financial Statements (Continued) June 30, 2024

#### Note 13–Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

#### **Benefit Amounts**

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,254 as of June 30, 2024.

#### Contributions

The contribution requirements for the GLI Plan are governed by \$51.1-506 and \$51.1-508 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% ( $1.34\% \times 60\%$ ) and the employer component was 0.54% ( $1.34\% \times 40\%$ ). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2024, was 0.54% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Plan from the Town were \$14,871 and \$15,260 for the years ended June 30, 2024 and June 30, 2023, respectively.

Contributions to the GLI Plan from the Component Unit School Board professional group were \$28,123 and \$25,966 for the years ended June 30, 2024 and June 30, 2023, respectively.

In June 2023, the Commonwealth made a special contribution of approximately \$10.1 million to the Group Life Insurance Plan. This special payment was authorized by Chapter 2 of the Acts of Assembly of 2022, Special Session I, as amended by Chapter 769, 2023 Acts of Assembly Reconvened Session, and is classified as a special employer contribution. The entity's proportionate share is reflected in the grants and contributions not restricted to specific programs of the financial statements.

Notes to Financial Statements (Continued) June 30, 2024

#### Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

# GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

At June 30, 2024, the Town reported a liability of \$143,918 for its proportionate share of the Net GLI OPEB Liability. The Component Unit School Board professional group reported a liability of \$244,900for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2023 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2022, and rolled forward to the measurement date of June 30, 2023. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2023 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2023, the Town's proportion was 0.01200% as compared to 0.01180% at June 30, 2022. At June 30, 2023, the Component Unit School Board professional group's proportion was 0.02042% as compared to 0.01770% at June 30, 2022.

For the year ended June 30, 2024, the Town recognized GLI OPEB expense of \$11,263. For the year ended June 30, 2024, the Component Unit School Board professional group recognized GLI OPEB expense of \$12,963. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2024, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Primary Government			Component School Board (professional)			
	(	Deferred Outflows Resources	Deferred Inflows of Resources	 Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	14,374 \$	4,369	\$ 24,460 \$	7,434		
Net difference between projected and actual earnings on GLI OPEB plan investments		-	5,783	-	9,841		
Change of assumptions		3,076	9,971	5,235	16,968		
Changes in proportionate share		22,214	749	31,516	11,781		
Employer contributions subsequent to the measurement date		14,871		 28,123	<u> </u>		
Total	\$	54,535 \$	20,872	\$ 89,334 \$	46,024		

Notes to Financial Statements (Continued) June 30, 2024

#### Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

## GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)

\$14,871 and \$28,123 respectively, reported as deferred outflows of resources related to the GLI OPEB resulting from the Town and Component Unit School Board professional group's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

		Primary Government	Component Unit School Board (professional)
Year Ended June 30	_		
2025	\$	5,121 \$	314
2026		680	(6,353)
2027		7,756	8,653
2028		3,382	4,491
2029		1,853	8,082
Thereafter		-	-

#### Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2022, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2023. The assumptions include several employer groups. Salary and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Teachers	3.50%-5.95%
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

Notes to Financial Statements (Continued) June 30, 2024

#### Note 13–Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### **Mortality Rates - Teachers**

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

**Post-Disablement:** 

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Notes to Financial Statements (Continued) June 30, 2024

#### Note 13–Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

#### **Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Notes to Financial Statements (Continued) June 30, 2024

#### Note 13–Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Notes to Financial Statements (Continued) June 30, 2024

#### Note 13–Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### NET GLI OPEB Liability

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2023, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

	 GLI OPEB Plan
Total GLI OPEB Liability	\$ 3,907,052
Plan Fiduciary Net Position	2,707,739
Employers' Net GLI OPEB Liability (Asset)	\$ 1,199,313
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	69.30%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

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Notes to Financial Statements (Continued) June 30, 2024

#### Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	6.14%	2.09%
Fixed Income	15.00%	2.56%	0.38%
Credit Strategies	14.00%	5.60%	0.78%
Real Assets	14.00%	5.02%	0.70%
Private Equity	16.00%	9.17%	1.47%
MAPS - Multi-Asset Public Strates	4.00%	4.50%	0.18%
PIP - Private Investment Partner	2.00%	7.18%	0.14%
Cash	1.00%	1.20%	0.01%
Total	100.00%		5.75%
		Inflation	2.50%
Expec	cted arithmeti	c nominal return**	8.25%

\*The above allocation provides a one-year return of 8.25%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.14%, including expected inflation of 2.50%.

\*\* On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Notes to Financial Statements (Continued) June 30, 2024

#### Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2023, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rates. From July 1, 2023 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

# Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

			Rate	
			Current	
		1% Decrease	Discount	1% Increase
		(5.75%)	(6.75%)	(7.75%)
Town's proportionate share of the GLI Plan Net OPEB Liability	\$	213,331 \$	143,918 \$	87,797
Component School Board (professional)'s proportionate share of the GLI Plan Net OPEB Liability	Ş	363,018 \$	244,900 \$	149,400
Het of ED Elability	Ļ	, 010,000	2, 700 - γ	147,400

#### **GLI Plan Fiduciary Net Position**

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2023 Annual Comprehensive Financial Report (Annual Report). A copy of the 2023 VRS Annual Report may be downloaded from the VRS website at <u>http://www.varetire.org/pdf/publications/2023-annual-report.pdf</u>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Notes to Financial Statements (Continued) June 30, 2024

#### Note 14—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan):

#### **Plan Description**

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the <u>Code of Virginia</u>, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public-school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below:

#### Eligible Employees

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

#### Benefit Amounts

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

#### HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

#### Contributions

The contribution requirements for active employees is governed by \$51.1-1401(E) of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2024 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Plan were \$63,016 and \$58,030 for the years ended June 30, 2024 and June 30, 2023, respectively.

Notes to Financial Statements (Continued) June 30, 2024

#### Note 14—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### Contributions (Continued)

In June 2023, the Commonwealth made a special contribution of approximately \$4 million to the VRS Teacher HIC Plan. This special payment was authorized by Chapter 2 of the Acts of Assembly of 2022, Special Session I, as amended by Chapter 769, 2023 Acts of Assembly Reconvened Session, and is classified as a special employer contribution. The school division's proportionate share is reflected in the grants and contributions not restricted to specific programs of the financial statements.

# Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB

At June 30, 2024, the school division reported a liability of \$582,692 for its proportionate share of the VRS Teacher Employee HIC Net OPEB Liability. The Net VRS Teacher Employee HIC OPEB Liability was measured as of June 30, 2023 and the total VRS Teacher Employee HIC OPEB liability used to calculate the Net VRS Teacher Employee HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2022, and rolled forward to the measurement date of June 30, 2023. The school division's proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2023 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2023, the school division's proportion of the VRS Teacher Employee HIC was 0.04810% as compared to 0.04123% at June 30, 2022.

For the year ended June 30, 2024, the school division recognized VRS Teacher Employee HIC OPEB expense of \$51,624. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Net OPEB expense was related to deferred amounts from changes in proportionate share and differences between actual and expected contributions.

At June 30, 2024, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC OPEB from the following sources:

	-	Deferred Outflows of Resources	_	Deferred Inflows of Resources
Differences between expected and actual experience	\$	-	\$	25,647
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments		292		-
Change of assumptions		13,564		587
Change in proportionate share and differences between actual and expected contributions		78,690		31,224
Employer contributions subsequent to the measurement date	-	63,016	_	
Total	\$_	155,562	\$	57,458

Notes to Financial Statements (Continued) June 30, 2024

Note 14—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

## Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB (Continued)

\$63,016 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

Year Ended June 30	
2025	\$ 3,112
2026	2,768
2027	7,089
2028	6,914
2029	6,256
Thereafter	8,949

#### Actuarial Assumptions

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Plan was based on an actuarial valuation as of June 30, 2022, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2023.

Inflation	2.50%
Salary increases, including inflation:	3.50%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation

#### **Mortality Rates - Teachers**

Pre-Retirement:

Pub-2010 Amount Weighted Teacher Employee Rates projected generationally; 110% of rates for males

#### Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

#### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Notes to Financial Statements (Continued) June 30, 2024

#### Note 14—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### Actuarial Assumptions (Continued)

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020 except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

#### Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2023, NOL amounts for the VRS Teacher Employee HIC Plan is as follows (amounts expressed in thousands):

	_	Teacher Employee HIC OPEB Plan
Total Teacher Employee HIC OPEB Liability	\$	1,475,471
Plan Fiduciary Net Position		264,054
Teacher Employee net HIC OPEB Liability (Asset)	\$	1,211,417
Plan Fiduciary Net Position as a Percentage		
of the Total Teacher Employee HIC OPEB Liability		17.90%

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

Notes to Financial Statements (Continued) June 30, 2024

#### Note 14—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### Long-Term Expected Rate of Return

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	6.14%	2.09%
Fixed Income	15.00%	2.56%	0.38%
Credit Strategies	14.00%	5.60%	0.78%
Real Assets	14.00%	5.02%	0.70%
Private Equity	16.00%	9.17%	1.47%
MAPS - Multi-Asset Public Strategies	4.00%	4.50%	0.18%
PIP - Private Investment Partnership	2.00%	7.18%	0.14%
Cash	1.00%	1.20%	0.01%
Total	100.00%		5.75%
		Inflation	2.50%
	Expected arithmetic	c nominal return**	8.25%

\*The above allocation provides a one-year return of 8.25%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.14%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Notes to Financial Statements (Continued) June 30, 2024

#### Note 14—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2023, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2023 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

# Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the VRS Teacher Employee HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate								
		1% Decrease		Current Discount	1% Increase				
		(5.75%)		(6.75%)	(7.75%)				
School division's proportionate share of the VRS Teacher									
Employee HIC OPEB Plan Net HIC OPEB Liability	\$	659,089	\$	582,692 \$	517,951				

#### Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee HIC Plan's Fiduciary Net Position is available in the separately issued VRS 2023 Annual Comprehensive Financial Report (Annual Report). A copy of the 2023 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/pdf/publications/2023-annual-report.pdf">http://www.varetire.org/pdf/publications/2023</a> Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/pdf/publications/2023-annual-report.pdf">http://www.varetire.org/pdf/publications/2023</a> Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/pdf/publications/2023-annual-report.pdf">http://www.varetire.org/pdf/publications/2023-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

### Note 15-Line of Duty Act (LODA) (OPEB Benefits):

The Line of Duty Act (LODA) provides death and healthcare benefits to certain law enforcement and rescue personnel, and their beneficiaries, who were disabled or killed in the line of duty. Benefit provisions and eligibility requirements are established by title 9.1 Chapter 4 of the <u>Code of Virginia</u>. Funding of LODA benefits is provided by employers in one of two ways: (a) participation in the Line of Duty and Health Benefits Trust Fund (LODA Fund), administered by the Virginia Retirement System (VRS) or (b) self-funding by the employer or through an insurance company.

Notes to Financial Statements (Continued) June 30, 2024

#### Note 15—Line of Duty Act (LODA) (OPEB Benefits): (Continued)

The Town has elected to provide LODA benefits through an insurance company. The obligation for the payment of benefits has been effectively transferred from the Town to VRSA. VRSA assumes all liability for the Town's LODA claims that are approved by VRS. The pool purchases reinsurance to protect the pool from extreme claims costs.

The current-year OPEB expense/expenditure for the insured benefits is defined as the amount of premiums or other payments required for the insured benefits for the reporting period in accordance with the agreement with the insurance company for LODA and a change in liability to the insurer equal to the difference between amounts recognized as OPEB expense and amounts paid by the employer to the insurer. The Town's LODA coverage is fully covered or "insured" through VRSA. This is built into the LODA coverage cost presented in the annual renewals. The Town's LODA premium for the year ended June 30, 2024 was \$10,278.

#### Note 16–Summary of Other Postemployment Benefit Plans:

	Primary Government						Component Unit School Board					
		ferred Itflows	Deferro Inflow		Net OPEB Liability	OPEB Expense	Deferred Outflows	Deferred Inflows	Net OPEB Liabilities	OPEB Expense		
VRS OPEB Plans:												
Group Life Insurance Plan (Note 13):												
Town	\$ 5	54,535	5 20,87	2\$	143,918	\$ 11,263	\$ -	5 -	\$-	Ş -		
School Board Professional		-		-	-	-	89,334	46,024	244,900	12,963		
Teacher Health Insurance Credit Plan (Note 14)		-		-	-	-	155,562	57,458	582,692	51,624		
Totals	\$ 5	54,535	5 20,87	2\$	143,918	\$ 11,263	\$ 244,896	5 103,482	\$ 827,592	\$ 64,587		

#### Note 17–Lease Receivable:

The Town leases a tower to tenants under the below lease contract. In fiscal year 2024, the Town recognized lease and interest revenue in the amount of \$6,904 and \$7,031, respectively. A description of leases is as follows:

			Payment	Discount	Receivable
Lease Description	Start Date	End Date	Frequency	Rate	Balance
Tower lease	7/1/2021	3/22/2040	Monthly	3.25%	\$ 212,582

## Notes to Financial Statements (Continued) June 30, 2024

#### Note 17-Lease Receivable: (Continued)

Expected future payments at June 30, 2024 are as follows:

Year Ended June 30	C Principa		ental Activ Iterest	ivities Total			
June Ju		<u> </u>			ισται		
2025	\$ 7,13	33 \$	6,803	\$	13,936		
2026	9,1	36	6,542		15,678		
2027	9,43	37	6,240		15,677		
2028	9,74	49	5,929		15,678		
2029	10,07	70	5,608		15,678		
2030	10,40	02	5,275		15,677		
2031	12,73	35	4,903		17,638		
2032	13,1	55	4,483		17,638		
2033	13,58	39	4,049		17,638		
2034	14,03	37	3,600		17,637		
2035	14,50	00	3,137		17,637		
2036	17,2 <sup>-</sup>	16	2,626		19,842		
2037	17,78	34	2,058		19,842		
2038	18,37	71	1,471		19,842		
2039	18,97	77	865		19,842		
2040	16,29	91	244		16,535		
Total	\$ 212,58	32 \$	63,833	\$ 2	276,415		

#### *Note 18–Upcoming Pronouncements:*

Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences. It aligns the recognition and measurement guidance under a unified model and amends certain previously required disclosures. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023.

Statement No. 102, *Certain Risk Disclosures*, provides users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The requirements of this Statement are effective for fiscal years beginning after June 15, 2024.

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

REQUIRED SUPPLEMENTARY INFORMATION

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#### Town of Colonial Beach, Virginia General Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2024

		Budgeted Amounts			Actual	Variance with Final Budget - Positive		
		Original		<u>Final</u>		<u>Amounts</u>	<u> </u>	(Negative)
REVENUES								
General property taxes:								
Real property	\$	4,773,694	\$	4,773,694	\$	4,964,197	\$	190,503
Personal property		670,540		670,540		832,514		161,974
Penalties and interest		68,228		68,228		92,591		24,363
Other local taxes:								
Food and lodging		645,857		645,856		1,052,982		407,126
Bank stock		79,900		79,900		82,878		2,978
Business license taxes		130,314		130,314		216,771		86,457
Local sales and use taxes		420,392		420,392		455,475		35,083
Consumer utility taxes		110,083		110,083		115,169		5,086
Motor vehicle license		123,363		123,363		122,762		(601)
Cigarette tax		90,658		90,658		79,988		(10,670)
Permits, privilege fees, and regulatory licenses		62,465		62,465		72,951		10,486
Fines and forfeitures		17,746		17,746		33,171		15,425
Revenue from the use of money and property:								
Interest		32,183		96,182		232,145		135,963
Rental of property		20,136		20,136		17,395		(2,741)
Charges for services		668,450		668,450		613,544		(54,906)
Miscellaneous		24,532		29,657		32,905		3,248
Intergovernmental:								
Commonwealth		1,379,315		1,557,401		1,579,253		21,852
Federal		538,603		756,828		2,528,755		1,771,927
Total revenues	\$	9,856,459	\$	10,321,893	\$	13,125,446	\$	2,803,553
EXPENDITURES								
Current:								
General government administration	\$	1,511,273	\$	1,466,742	\$	1,938,406	\$	(471,664)
Public safety		2,044,934		2,316,576		2,364,537		(47,961)
Public works		2,442,101		2,927,030		4,421,662		(1,494,632)
Health and welfare		4,920		4,920		4,920		-
Education		2,560,258		2,670,063		2,005,080		664,983
Parks, recreation, and cultural		57,770		372,770		45,216		327,554
Community development		482,321		582,855		577,654		5,201
Nondepartmental		111,409		111,409		120,610		(9,201)
Debt service:		,		,		,		(,,,)
Principal retirement		345,469		345,469		374,840		(29,371)
Interest and other fiscal charges		296,004		296,004		297,591		(1,587)
Total expenditures	\$	9,856,459	\$	11,093,838	\$	12,150,516	\$	(1,056,678)
Events (deficiency) of revenues over (under)								
Excess (deficiency) of revenues over (under)	ć		÷	(774 045)	÷	074 020	÷	4 744 975
expenditures	\$	-	\$	(771,945)	Ş	974,930	\$	1,746,875
OTHER FINANCING SOURCES (USES)								
Transfers in	\$	-	\$	405,630	\$	295,825	\$	(109,805)
Transfers out		-		-		(664,983)		(664,983)
Issuance of leases		-		-		173,369		173,369
Total other financing sources (uses)	\$	-	\$	405,630	\$	(195,789)	\$	(601,419)
Net change in fund balances	\$	-	\$	(366,315)	s	779,141	\$	1,145,456
Fund balances - beginning	Ý	-	4	366,315	÷	4,805,506	Ŧ	4,439,191
Fund balances - ending	\$	-	\$		\$	5,584,647	\$	5,584,647
			4		4	0,00 1,0 17	4	0,001,017

#### Town of Colonial Beach, Virginia Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Primary Government For the Measurement Dates of June 30, 2014 through June 30, 2023

		2023	2022	2021	2020
Total pension liability	-				
Service cost	\$	306,672 \$	247,566 \$	213,560 \$	218,103
Interest		492,887	478,968	442,805	414,318
Changes of assumptions		-	-	268,655	-
Differences between expected and actual experience		(58,098)	(176,851)	(283,566)	114,695
Benefit payments		(437,366)	(367,782)	(338,784)	(311,391)
Net change in total pension liability	\$	304,095 \$	181,901 \$	302,670 \$	435,725
Total pension liability - beginning		7,214,042	7,032,141	6,729,471	6,293,746
Total pension liability - ending (a)	\$	7,518,137 \$	7,214,042 \$	7,032,141 \$	6,729,471
Plan fiduciary net position					
Contributions - employer	\$	- \$	32,014 \$	27,888 \$	31,914
Contributions - employee		126,653	113,470	99,260	93,125
Net investment income		573,828	(7,550)	2,024,215	142,684
Benefit payments		(437,366)	(367,782)	(338,784)	(311,391)
Administrator charges		(5,860)	(5,794)	(5,108)	(4,910)
Other		(5,155)	212	190	(168)
Net change in plan fiduciary net position	\$	252,100 \$	(235,430) \$	1,807,661 \$	(48,746)
Plan fiduciary net position - beginning		9,027,516	9,262,946	7,455,285	7,504,031
Plan fiduciary net position - ending (b)	\$	9,279,616 \$	9,027,516 \$	9,262,946 \$	7,455,285
Town's net pension liability (asset) - ending (a) - (b)	\$	(1,761,479) \$	(1,813,474) \$	(2,230,805) \$	(725,814)
Plan fiduciary net position as a percentage of the total pension liability		123.43%	125.14%	131.72%	110.79%
Covered payroll	\$	2,825,857 \$	2,527,432 \$	2,185,859 \$	2,024,411
Town's net pension liability (asset) as a percentage of covered payroll		-62.33%	-71.75%	-102.06%	-35.85%

_	2019	2018	2017	2016	2015	2014
\$	208,619 \$	233,416 \$	245,807 \$	241,205 \$	257,385 \$	256,695
	399,424	405,164	389,948	374,034	457,665	426,010
	171,767	-	(19,387)	-	-	-
	(26,576)	(421,722)	(126,491)	(110,313)	(1,641,581)	-
	(331,085)	(266,649)	(278,337)	(276,847)	(259,529)	(201,467)
\$	422,149 \$	(49,791) \$	211,540 \$	228,079 \$	(1,186,060) \$	481,238
	5,871,597	5,921,388	5,709,848	5,481,769	6,667,829	6,186,591
\$	6,293,746 \$	5,871,597 \$	5,921,388 \$	5,709,848 \$	5,481,769 \$	6,667,829
\$	33,873 \$	80,360 \$	85,964 \$	215,408 \$	231,278 \$	177,284
	85,960	82,859	87,594	90,963	110,540	92,907
	475,781	505,312	751,554	108,507	265,605	779,244
	(331,085)	(266,649)	(278,337)	(276,847)	(259,529)	(201,467)
	(4,813)	(4,359)	(4,353)	(3,728)	(3,505)	(4,098)
	(300)	(450)	(669)	(45)	(57)	41
\$	259,416 \$	397,073 \$	641,753 \$	134,258 \$	344,332 \$	843,911
	7,244,615	6,847,542	6,205,789	6,071,531	5,727,199	4,883,288
\$	7,504,031 \$	7,244,615 \$	6,847,542 \$	6,205,789 \$	6,071,531 \$	5,727,199
\$	(1,210,285) \$	(1,373,018) \$	(926,154) \$	(495,941) \$	(589,762) \$	940,630
	119.23%	123.38%	115.64%	108.69%	110.76%	85.89%
\$	1,820,161 \$	1,739,681 \$	1,819,836 \$	1,775,664 \$	1,763,631 \$	1,832,052
	-66.49%	-78.92%	-50.89%	-27.93%	-33.44%	51.34%

Exhibit 14

#### Town of Colonial Beach, Virginia Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan For the Measurement Dates of June 30, 2014 through June 30, 2023

Date	Employer's Proportion of the Net Pension Liability (Asset)	Employer's Proportionate Share of the Net Pension Liability (Asset)	Employer's Covered Payroll	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll (3)/(4)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
(1)	(2)	(3)	(4)	(5)	(6)
2023	0.04794% \$	4,845,394	\$ 4,795,875	101.03%	82.45%
2022	0.04129%	3,931,055	3,842,644	102.30%	82.61%
2021	0.04329%	3,360,645	3,831,743	87.71%	85.46%
2020	0.04290%	6,245,987	3,763,080	165.98%	71.47%
2019	0.04279%	5,631,408	3,669,722	153.46%	73.51%
2018	0.04463%	5,248,000	3,491,446	150.31%	74.81%
2017	0.04537%	5,580,000	3,544,861	157.41%	72.92%
2016	0.04481%	6,280,000	3,267,444	192.20%	68.28%
2015	0.04374%	5,506,000	3,138,519	175.43%	70.68%
2014	0.04438%	5,363,000	3,121,667	171.80%	70.88%

### Town of Colonial Beach, Virginia Schedule of Employer Contributions - Pension Plans For the Years Ended June 30, 2015 through June 30, 2024

	Contractually Required Contribution*	Contributions in Relation to Contractually Required Contribution*		Contribution Deficiency (Excess)		Employer's Covered Payroll	Contributions as a % of Covered Payroll
Date	(1)	(2)		(3)		(4)	(5)
Primary Gov							
2024 \$	- \$	-	\$	-	\$	2,722,837	0.00%
2023	-	-		-		2,825,857	0.00%
2022	30,825	30,825		-		2,527,432	1.22%
2021	26,426	26,426		-		2,185,859	1.21%
2020	32,550	32,550		-		2,024,411	1.61%
2019	32,458	32,458		-		1,820,161	1.78%
2018	80,360	80,360		-		1,739,681	4.62%
2017	87,830	87,830		-		1,819,836	4.83%
2016	220,109	220,109		-		1,775,664	12.40%
2015	215,339	215,339		-		1,763,631	12.21%
Component I	Jnit School Board	(professional)					
2024 \$			Ś	-	\$	5,207,929	15.59%
2023	756,764	756,764	•	-	·	4,795,875	15.78%
2022	613,396	613,396		-		3,842,644	15.96%
2021	612,385	612,385		-		3,831,743	15.98%
2020	570,347	570,347		-		3,763,080	15.16%
2019	572,871	572,871		-		3,669,722	15.61%
2018	569,804	569,804		-		3,491,446	16.32%
2017	559,615	559,615		-		3,544,861	15.79%
2016	501,479	501,479		-		3,267,444	15.35%
2015	509,131	509,131		-		3,138,519	16.22%

\*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

#### Town of Colonial Beach, Virginia Notes to Required Supplementary Information - Pension Plans For the Year Ended June 30, 2024

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020					
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age					
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service					
Disability Rates	No change					
Salary Scale	No change					
Line of Duty Disability	No change					
Discount Rate	No change					

All Others (Non-10 Largest) - Non-Hazardous Duty:

#### All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### Component Unit School Board - Professional Employees:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

	Group Life Insurance (GLI) Plan For the Measurement Dates of June 30, 2017 through June 30, 2023							
Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)			
Primary C	Government:							
2023	0.01200% \$	143,918 \$	2,825,857	5.09%	69.30%			
2022	0.01180%	141,963	2,563,618	5.54%	67.21%			
2021	0.01070%	124,111	2,201,839	5.64%	67.45%			
2020	0.00990%	165,215	2,037,363	8.11%	52.64%			
2019	0.00930%	151,336	1,824,321	8.30%	52.00%			
2018	0.00917%	140,000	1,739,681	8.05%	51.22%			
2017	0.00988%	149,000	1,819,836	8.19%	48.86%			
Compone	nt Unit School Board (pro	ofessional):						
2023	0.02042% \$	244,900 \$	4,808,530	5.09%	69.30%			
2022	0.01770%	213,125	3,850,064	5.54%	67.21%			
2021	0.01860%	216,088	3,831,743	5.64%	67.45%			
2020	0.01830%	305,230	3,763,080	8.11%	52.64%			
2019	0.01843%	299,905	3,614,112	8.30%	52.00%			
2018	0.01912%	290,000	3,491,446	8.31%	51.22%			
2017	0.01968%	296,000	3,544,861	8.35%	48.86%			

#### Town of Colonial Beach, Virginia Schedule of Town's Share of Net OPEB Liability Group Life Insurance (GLI) Plan For the Measurement Dates of June 30, 2017 through June 30, 2023

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

### Town of Colonial Beach, Virginia Schedule of Employer Contributions Group Life Insurance (GLI) Plan For the Years Ended June 30, 2017 through June 30, 2024

	Contractually Required Contribution	Contributions in Relation to Contractually Required Contribution	Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll
Date	(1)	(2)	(3)	(4)	(5)
Primary C	Government:				
2024	\$ 14,871	\$ 14,871	- \$	2,753,959	0.54%
2023	15,260	15,260	-	2,825,857	0.54%
2022	13,844	13,844	-	2,563,618	0.54%
2021	11,890	11,890	-	2,201,839	0.54%
2020	10,594	10,594	-	2,037,363	0.52%
2019	9,486	9,486	-	1,824,321	0.52%
2018	9,067	9,067	-	1,739,681	0.52%
2017	9,482	9,482	-	1,819,836	0.52%
Compone	nt Unit School Board	d (professional):			
2024	\$ 28,123	\$ 28,123	- \$	5,207,929	0.54%
2023	25,966	25,966	-	4,808,530	0.54%
2022	20,790	20,790	-	3,850,064	0.54%
2021	20,691	20,691	-	3,831,743	0.54%
2020	19,568	19,568	-	3,763,080	0.52%
2019	18,793	18,793	-	3,614,112	0.52%
2018	18,797	18,797	-	3,491,446	0.54%
2017	18,877	18,877	-	3,544,861	0.53%

Schedule is intended to show information for 10 years. Information prior to 2017 is not available. However, additional years will be included as they become available. **Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### Teachers

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

#### Non-Largest Ten Locality Employers - General Employees

Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Adjusted rates to better fit experience at each age and service decrement through 9 years of service
No change
No change
No change
No change

#### Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP- 2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### Town of Colonial Beach, Virginia Schedule of School Board's Share of Net OPEB Liability Teacher Employee Health Insurance Credit (HIC) Plan For the Measurement Dates of June 30, 2017 through June 30, 2023

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2023	0.04810% \$	582,692 \$	5 4,795,875	12.15%	17.90%
2022	0.04123%	514,982	3,842,644	13.40%	15.08%
2021	0.04333%	556,171	3,831,743	14.51%	13.15%
2020	0.04290%	559,898	3,763,080	14.88%	9.95%
2019	0.04309%	564,090	3,614,112	15.61%	8.97%
2018	0.04495%	571,000	3,491,446	16.35%	8.08%
2017	0.04600%	584,000	3,544,861	16.47%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

### Town of Colonial Beach, Virginia Schedule of Employer Contributions Teacher Employee Health Insurance Credit (HIC) Plan For the Years Ended June 30, 2017 through June 30, 2024

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2024	\$ 63,016	\$ 63,016	\$ -	\$ 5,207,929	1.21%
2023	58,030	58,030	-	4,795,875	1.21%
2022	46,496	46,496	-	3,842,644	1.21%
2021	46,364	46,364	-	3,831,743	1.21%
2020	45,157	45,157	-	3,763,080	1.20%
2019	43,369	43,369	-	3,614,112	1.20%
2018	44,160	44,160	-	3,491,446	1.26%
2017	40,295	40,295	-	3,544,861	1.14%

Schedule is intended to show information for 10 years. Information prior to 2017 is not available. However, additional years will be included as they become available.

### Town of Colonial Beach, Virginia Notes to Required Supplementary Information Teacher Employee Health Insurance Credit (HIC) Plan For the Year Ended June 30, 2024

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

OTHER SUPPLEMENTARY INFORMATION

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# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

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# DISCRETELY PRESENTED COMPONENT UNIT SCHOOL BOARD

#### Town of Colonial Beach, Virginia Combining Balance Sheet Discretely Presented Component Unit - School Board

June 30, 2024

Cash and cash equivalents         S         2,773,949         S         289,292         S         129,943         S         3,193,184           Receivables (net of allowance for uncollectibles): Accounts receivable         12,070         -         -         12,070           Due from other governmental units         133,363         10,4493         -         128,073           Due from other governmental units         133,363         10,4493         -         280,034           Cash and accrued liabilities         S         461,683         S         13,245         S         -         S         280,034           Due to other governmental units         1,950,271         -         -         1,950,271         -         -         1,950,271           Total liabilities         2,241,954         S         29,279         S         -         S         7,97,841           School construction funds         S         7,59,841         S         -         S         7,579           Assigned:         5         6,506         129,943         S         7,579         -         S         7,97,911           Ansigned         5         837,462         S         5         7,97,911         -         -         -         <			School Operating <u>Fund</u>		Operating		Operating		School Cafeteria <u>Fund</u>		School Activity <u>Funds</u>	Go	Total vernmental <u>Funds</u>	
Receivables (net of allowance for uncollectivels): Accounts receivable Total assets Total assets Accounts receivable Total assets Total assets Accounts receivable Total assets Total assets Total assets Calculation Construction funds Construction funds	ASSETS													
for motile cubics (:       12.070       -       -       12.070         Accounts receivable       123.243       10.493       -       193.863         Total assis       133.243       10.493       -       193.864         LABLITIES       \$       13.245       \$       129.943       \$       474.928         Due to other funds       -       280.034       -       5       474.928         Due to other funds       -       280.034       -       5       474.928         Due to other funds       -       280.034       -       5       2.705.231         Total tabilities       1.950.271       -       -       5       759.841         School construction funds       2.042       -       S       759.841         All in funds       2.042       -       S       759.841         All in funds       2.042       -       S       973.911         School construction funds       7.5,79       -       S       973.911         Add in dualances       5       837.462       S       6,506       S       129,943       S       973.911         Add in dualances       -       -       -       -       -	Cash and cash equivalents	\$	2,773,949	\$	289,292	\$	129,943	\$	3,193,184					
Accounts receivable       12.070       -       -       12.070         Due from other funds       280,034       -       -       280,034         Total assets       \$       33,363       10,493       -       -       129,086         Total assets       \$       32,49,416       \$       299,785       \$       129,943       \$       3,677,144         LLABLITTES       Accounts payable and accrued liabilities       \$       461,683       \$       13,245       \$       \$       5       247,928         Due to other funds       -       280,034       -       280,034       -       280,034         Due to other governmental units       1,950,271       -       -       5       759,271         Total liabilities       \$       75,579       -       \$       7,579,241         School construction funds       \$       75,579       -       \$       75,579         Assigned:       -       -       -       -       -       -         Education       -       6,506       \$       129,943       \$       973,911         Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:       -       -       - <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>														
Due from other governmental units         280,034         -         -         280,034           LLABILTIES         \$         2,494,416         \$         299,785         \$         129,943         \$         474,929,745         \$         5         129,943         \$         3,677,144           LLABILTIES         -         280,034         -         -         5         474,928         \$         280,034         -         280,034           Due to other funds         1,950,271         -         -         1,950,271         -         1,950,271           Total liabilities         5         799,841         \$         293,279         \$         -         2,060,334           Due to other governmental units         1,950,271         -         -         1,950,271         -         2,0705,2233           PUND BLANCES         Restricted:         -         -         -         2,042         2,042         2,042         2,042         5         2,043         3,649         1,36,449         1,36,449         1,36,449         1,480,678         1,480,678         1,480,678         1,480,678         1,480,678         1,480,678         1,480,678         1,480,678         1,480,678         1,480,678         1,480,678         1,480,678<														
Due from other governmental units $183,363$ 10,493 - 193,863 (19,494 (19,19,19) (19,1			,		-		-							
Total assets         5         3,249,416         5         2 997,785         5         1 29,443         5         3,679,144           LABILITES         Accounts payable and accrued liabilities         5         461,683         5         1 3,245         5         -         5         474,928           Due to other funds         -         280,034         -         280,034         -         280,034         -         280,034         -         280,034         -         280,034         -         1,950,271         -         -         1,950,271         -         -         1,950,271         -         -         2,00,234         S         2,002,233           PND BALANCES         Restricted:         -         5         2,042         -         5         -         5         2,042         -         2,042         -         2,042         S         -         -         2,042         S         -         -         -         -         -         -         -         2,042         S         5,056         5         129,943         5         973,911         -         -         -         -         -         -         -         -         -         -         -         -					-		-							
LABLITES         Accounts payable and accrued liabilities       \$ 461,683       \$ 13,245       \$ - \$ 280,034         Due to other grearmental units       1,950,271       -       -       280,034         Total liabilities       \$ 2,411,954       \$ 293,279       \$ - \$ \$ 2,705,233         FUND BALANCES       Restricted:       \$ 2,042       2,042       2,042         School construction funds       \$ 759,841       \$ - \$ \$ \$ \$ \$ \$ \$ 759,841       \$ 2,042       2,042         School construction funds       \$ 2,042       2,042       2,044       \$ 2,043       \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	-	<u>-</u>		<u> </u>		ć	-	÷						
Accounts payable and accrued liabilities       \$ <ul> <li>46.6,683</li> <li>5</li> <li>13,245</li> <li>5</li> <li>7</li> </ul> - <ul> <li>280,034</li> <li>-<ul> <li>1950,271</li> <li>-<ul> <li>-</li> <li>1950,271</li> <li>-<ul> <li>5</li> <li>2,411,954</li> <li>5</li> <li>293,279</li> <li>5</li> <li>5</li> <li>2,705,233</li> </ul>            PUND BALANCES           Restricted:         5         2,711,954         5         -         5         759,841               School construction funds             <li>5,759</li> <li>2,042</li> <li>5,579</li> </li></ul>          School construction funds         75,579         75,579               Accounting grant funds             <li>75,579</li> </li></ul>          75,579         75,579           Assigned:               Education               Inassigned               -             <li>6,506</li> <li>129,943</li> <li>136,449</li> </li></ul> Anounts reported for governmental activities are not financial resources and, therefore, are not reported for governmental activities are not financial resources and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: <li>Capital assets, cost</li> <li>14,480,678</li>	l'otal assets	\$	3,249,416	Ş	299,785	Ş	129,943	Ş	3,679,144					
Due to other funds         .         280,034         .         280,034           Due to other governmental units         .         1,950,271         .         1,950,271           Total liabilities         .         2,411,954         \$         293,279         \$         .         \$         2,705,233           FUND BALANCES           Restricted:         .         .         .         \$         .         \$         .         \$         .         \$         .         \$         .	LIABILITIES													
Due to other governmental units Total liabilities $1,950,271$ $  1,950,271$ FUND BALANCESRestricted: School construction funds $S$ 759,841 $S$ $ S$ $ S$ $2,042$ <	Accounts payable and accrued liabilities	\$	461,683	\$	13,245	\$	-	\$	474,928					
Total liabilities       \$ 2,411,954       \$ 293,279       \$ \$ \$ 2,705,233         FUND BALANCES       Restricted:       School construction funds       \$ 759,841       \$ - \$ \$ \$ \$ 759,841         All in funds       2,042       2,042       2,042         Security grant funds       75,579       75,579         Assigned:       -       -         Total fund balances       \$ 837,462       \$ 129,943       136,449         Unassigned       -       -       -       -         Total fund balances       \$ 837,462       \$ 6,506       \$ 129,943       \$ 973,911         Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:       5       \$ 973,911         Capital assets, cost       \$ 16,322,760       \$ 973,911         Capital assets, cost       \$ 11,480,678       \$ 11,480,678         Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.       \$ 2,024,719       \$ 2,269,615         Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment:       \$ 6,644,823       \$ (7,84,846)         Deferred outflows of resources are not exported in the funds. The following is a summary of i	Due to other funds		-		280,034		-		280,034					
FUND BALANCES         Restricted:         School construction funds       \$ 759,841       \$ - \$ \$ \$ 759,841         All in funds       2,042       2,042         Security grant funds       75,579       75,579         Assigned:       -       -       -         Education       -       6,506       5       129,943       136,449         Unassigned       -       -       -       -       -       -         Attind balances       5       837,462       5       6,506       5       129,943       5       973,911         Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:       -	Due to other governmental units		1,950,271		-		-		1,950,271					
Restricted: School construction funds\$759,841\$.\$ </td <td>Total liabilities</td> <td>\$</td> <td>2,411,954</td> <td>\$</td> <td>293,279</td> <td>\$</td> <td>-</td> <td>\$</td> <td>2,705,233</td>	Total liabilities	\$	2,411,954	\$	293,279	\$	-	\$	2,705,233					
School construction funds       \$       759,841       \$       \$       \$       759,841       \$       \$       \$       759,841       \$       \$       \$       759,841       \$       \$       \$       2,042       \$       \$       2,042       \$       \$       2,042       \$	FUND BALANCES													
All in funds       2,042       2,042         Security grant funds       75,579       75,579         Sasgned:       -       6,506       129,943       136,449         Unassigned       -	Restricted:													
Security grant funds       75,579       75,579         Assigned:       - <td></td> <td>\$</td> <td></td> <td>\$</td> <td>-</td> <td>\$</td> <td>-</td> <td>\$</td> <td></td>		\$		\$	-	\$	-	\$						
Assigned: Education														
Education. $6,506$ $129,943$ $136,449$ Unassigned $\overline{337,462}$ $\overline{5}$ $6,506$ $\overline{5}$ $129,943$ $\overline{5}$ $973,911$ Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because: $\overline{5}$ $\overline{837,462}$ $\overline{5}$ $\overline{6,506}$ $\overline{5}$ $\overline{129,943}$ $\overline{5}$ $973,911$ Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because: $\overline{5}$ $\overline{973,911}$ $\overline{5}$ $973,911$ Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Capital assets, cost $\overline{5}$ $16,322,760$ $(4,842,082)$ $11,480,678$ Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds. Pension related items $\overline{5}$ $2,024,719$ $2,269,615$ Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Compensated absences $\overline{5}$ $(111,860)$ $(4,845,394)$ Net OPEB liabilities $\overline{6}$ $(664,823)$ (PDE related items $\overline{5}$ $(664,823)$ (PDE related items $\overline{5}$ $(664,823)$ (PDE related items $\overline{5}$ Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds. Pension related items $\overline{5}$ $(664,823)$ (PDE related items $\overline{5}$			75,579						75,579					
Unassigned       -	0		-		6 506		179 943		136 449					
Total fund balances       \$ 837,462 \$ 6,506 \$ 129,943 \$ 973,911         Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:       \$ 973,911         Total fund balances per above       \$ 973,911         Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment:       \$ 16,322,760         Capital assets, cost       \$ 16,322,760         Accumulated depreciation       (4,842,082)         Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.       \$ 2,024,719         OPEB related items       \$ 2,024,719         OPEB related items       \$ (111,860)         Net pension liability       (4,845,394)         Net OPEB liabilities       \$ (664,823)         OPEB related items       \$ (664,823)			-		0,500		-							
Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because: Total fund balances per above \$ 973,911 Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Capital assets, cost \$ 16,322,760 Accumulated depreciation (4,842,082) 11,480,678 Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds. Pension related items \$ 2,024,719 OPEB related items \$ 2,024,719 OPEB related items \$ 2,269,615 Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Compensated absences \$ (111,860) Net pension itability (4,845,394) Net OPEB liabilities (827,592) (5,784,846) Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds. Pension related items \$ (664,823) OPEB related items \$ (664,823) OPEB related items \$ (768,305)		\$	837,462	\$	6,506	\$	129,943	\$	973,911					
are not reported in the funds. The following is a summary of items supporting this adjustment:       Capital assets, cost       \$ 16,322,760         Accumulated depreciation       (4,842,082)       11,480,678         Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.       Pension related items       \$ 2,024,719         OPEB related items       \$ 2,024,719       244,896       2,269,615         Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment:       Compensated absences       \$ (111,860)         Net pension liability       (4,845,394)       (827,592)       (5,784,846)         Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.       (664,823)       (768,305)         Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.       \$ (664,823)       (768,305)         Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.       \$ (664,823)       (768,305)         Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.       \$ (664,823)       (768,305)		ent of Net Position (	Exhibit 1) are					\$	973,911					
Capital assets, cost\$ 16,322,760Accumulated depreciation(4,842,082)Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.Pension related items\$ 2,024,719OPEB related items244,8962,269,615Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Compensated absences\$ (111,860) (4,845,394) (4,845,394) Net OPEB liabilitiesDeferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.(827,592)Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.(664,823) (103,482)OPEB related items\$ (664,823) (103,482)(768,305)				onti										
Accumulated depreciation       (4,842,082)       11,480,678         Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.       \$ 2,024,719         Pension related items       \$ 2,024,719         OPEB related items       \$ 2,269,615         Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment:       \$ (111,860)         Compensated absences       \$ (111,860)         Net pension liabilities       (827,592)         Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.       \$ (664,823)         Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.       \$ (664,823)         Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.       \$ (664,823)         Pension related items       \$ (664,823)       (768,305)		i y or items supportin												
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.       \$ 2,024,719         Pension related items       \$ 2,024,719         OPEB related items       \$ 2,269,615         Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment:       \$ (111,860)         Compensated absences       \$ (111,860)         Net pension liability       (4,845,394)         Net OPEB liabilities       (827,592)         Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.       \$ (664,823)         OPEB related items       \$ (664,823)         OPEB related items       \$ (768,305)				Ŷ					11.480.678					
therefore, are not reported in the funds. Pension related items OPEB related items 2,269,615 Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Compensated absences Net pension liability Net OPEB liabilities (827,592) (5,784,846) Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds. Pension related items (664,823) OPEB related items (768,305)					(')='=)===)	-			,					
Pension related items\$ 2,024,719 244,896OPEB related items244,896Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Compensated absences\$ (111,860) (4,845,394) (827,592)Net OPEB liabilities(827,592)(5,784,846)Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.\$ (664,823) (103,482)(768,305)	Deferred outflows of resources are not available to pay for o	current-period exper	nditures and,											
OPEB related items244,8962,269,615Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Compensated absences\$ (111,860) (4,845,394) (827,592)\$ (5,784,846)Net OPEB liabilities(827,592)(5,784,846)Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds. Pension related items\$ (664,823) (103,482)(768,305)	•													
Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Compensated absences \$ (111,860) Net pension liability (4,845,394) Net OPEB liabilities (827,592) (5,784,846) Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds. Pension related items \$ (664,823) OPEB related items (103,482) (768,305)				Ş										
period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Compensated absences \$ (111,860) Net pension liability (4,845,394) Net OPEB liabilities (827,592) (5,784,846) Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds. Pension related items \$ (664,823) OPEB related items (103,482) (768,305)	OPEB related items				244,896	-			2,269,615					
Net pension liability       (4,845,394)         Net OPEB liabilities       (827,592)         Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.       (664,823)         Pension related items       \$ (664,823)         OPEB related items       (103,482)	period and, therefore, are not reported in the funds. The													
Net OPEB liabilities(827,592)(5,784,846)Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds. Pension related items\$ (664,823) (103,482)(768,305)	Compensated absences			\$	(111,860)									
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds. Pension related items \$ (664,823) OPEB related items (103,482) (768,305)	Net pension liability				(4,845,394)									
are not reported in the funds.\$ (664,823)Pension related items\$ (103,482)OPEB related items(103,482)	Net OPEB liabilities				(827,592)	-			(5,784,846)					
Pension related items         \$ (664,823)           OPEB related items         (103,482)         (768,305)		e current period and	, therefore,											
OPEB related items (103,482) (768,305)				ċ	(664 873)									
				Ş					(768.305)					
	Net position of governmental activities				(,)	-		\$	8,171,053					

#### Town of Colonial Beach, Virginia Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds - Discretely Presented Component Unit - School Board

For the Year Ended June 30, 2024

	School Operating <u>Fund</u>		Operating Ca			School Activity <u>Funds</u>		Total Governmental <u>Funds</u>
REVENUES Charges for services	\$	-	\$	37,462	ć		\$	37,462
Miscellaneous	ç	171,276	ç	1,523	ç	- 139,401	ç	312,200
Intergovernmental:		171,270		1,525		137,401		512,200
Local government		2,005,080		-		-		2,005,080
Commonwealth		6,642,389		10,667		-		6,653,056
Federal		2,016,822		471,575		-		2,488,397
Total revenues	\$	10,835,567	\$	521,227	\$	139,401	\$	11,496,195
EXPENDITURES								
Current:								
Education	\$	10,757,946	\$	710,648	\$	124,538	\$	11,593,132
Total expenditures	\$	10,757,946	\$	710,648	\$	124,538	\$	11,593,132
Excess (deficiency) of revenues over (under)								
expenditures	\$	77,621	\$	(189,421)	\$	14,863	\$	(96,937)
Net change in fund balances	\$	77,621	\$	(189,421)	\$	14,863	\$	(96,937)
Fund balances - beginning		759,841		195,927		115,080		1,070,848
Fund balances - ending	\$	837,462	\$	6,506	\$	129,943	\$	973,911
Amounts reported for governmental activities in the Statement of Activities (Exhibit different because:	: 2) ar	5						
Net change in fund balances - total governmental funds - per above							\$	(96,937)
Governmental funds report capital outlays as expenditures. However, in the Staten Activities the cost of those assets is allocated over their estimated useful lives a as depreciation expense. This is the amount by which the depreciation exceede capital outlays in the current period. Capital outlays Depreciation expense	nd rep				\$	879,883 (604,835)	_	275,048
The net effect of various miscellaneous transactions involving capital assets (I.e., sa and donations) is to decrease net position.	ales, ti	rade-ins,						(49,510)
Special contributions received from the Commonwealth for the teacher cost sharing reported in the governmental funds	pool	are not						70,691
Some expenses reported in the Statement of Activities do not require the use of cur financial resources and, therefore are not reported as expenditures in governme Change in compensated absences Change in pension related items Change in OPEB related items		unds.			\$	(8,580) 257,009 30,550		278,979
						30,330		,
Change in net position of governmental activities							\$	478,271

## Town of Colonial Beach, Virginia Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Discretely Presented Component Unit - School Board For the Year Ended June 30, 2024

	School Operating Fund							
								iance with
								nal Budget
		Budgetec	l Ar		-			Positive
		<u>Original</u>		<u>Final</u>		<u>Actual</u>	<u>()</u>	vegative)
REVENUES								
Miscellaneous	\$	70,001	\$	70,001	\$	171,276	Ş	101,275
Intergovernmental:								
Local government		2,597,291		2,597,291		2,005,080		(592,211)
Commonwealth		7,132,614		6,672,119		6,642,389		(29,730)
Federal		414,634		1,898,467		2,016,822		118,355
Total revenues	\$	10,214,540	\$	11,237,878	\$	10,835,567	\$	(402,311)
EXPENDITURES								
Education	\$	10,214,540	\$	11,237,878	\$	10,757,946	\$	479,932
Total expenditures	\$	10,214,540	\$	11,237,878	\$	10,757,946	\$	479,932
Excess (deficiency) of revenues over (under)								
expenditures	\$	-	\$	-	\$	77,621	\$	77,621
Net change in fund balances	\$	-	\$	-	\$	77,621	\$	77,621
Fund balances - beginning		-		-		759,841		759,841
Fund balances - ending	\$	-	\$	-	\$	837,462	\$	837,462

# COMPLIANCE



ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

#### Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Honorable Members of the Town Council Town of Colonial Beach Colonial Beach, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the remaining fund information of Town of Colonial Beach Virginia, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise Town of Colonial Beach, Virginia's basic financial statements and have issued our report thereon dated December 5, 2024.

## Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Town of Colonial Beach Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Town of Colonial Beach, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of Town of Colonial Beach, Virginia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or signification deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2024-001, that we consider to be a material weakness. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be significant deficiencies.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Town of Colonial Beach, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2024-001.

## Town of Colonial Beach, Virginia's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on Town of Colonial Beach, Virginia's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Town of Colonial Beach, Virginia's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Robinson, Farmer, Cox Associated

Richmond, Virginia December 5, 2024



ROBINSON, FARMER, COX ASSOCIATES, PLLC

## Certified Public Accountants

## Independent Auditors' Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Honorable Members of the Town Council Town of Colonial Beach Colonial Beach, Virginia

## Report on Compliance for Each Major Federal Program

## **Opinion on Each Major Federal Program**

We have audited Town of Colonial Beach, Virginia's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Town of Colonial Beach, Virginia's major federal programs for the year ended June 30, 2024. Town of Colonial Beach, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Town of Colonial Beach, Virginia complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

## Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Town of Colonial Beach, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Town of Colonial Beach, Virginia's compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Town of Colonial Beach, Virginia's federal programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Town of Colonial Beach, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is

## Auditors' Responsibilities for the Audit of Compliance (Continued)

higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Town of Colonial Beach, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Town of Colonial Beach, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Town of Colonial Beach, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Town of Colonial Beach, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

## Report on Internal Control over Compliance (Continued)

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Robinson, Farmer, Cox Associates

Richmond, Virginia December 5, 2024

#### Town of Colonial Beach, Virginia Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2024

Federal Grantor/State Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number				Federal enditures
Department of Agriculture:						
Pass-Through Payments:						
Child Nutrition Cluster:						
Virginia Department of Agriculture and Consumer Services:						
Food Distribution	10.555	45707	\$	21,951		
Virginia Department of Education:						
National School Lunch Program	10.555	40623		273,250	_	
			\$	295,201	_	
Summer Food Service Program for Children	10.559	17901-45707	\$	10,463		
School Breakfast Program	10.553	40591		122,297	\$	427,961
Virginia Department of Agriculture and Consumer Services:						
Child and Adult Care Food Program	10.558	70027/70028				43,614
Total Department of Agriculture					\$	471,575
Department of the Treasury: Pass-Through Payments: Virginia Department of Accounts:						
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	114826			\$	2,675,480
Department of Justice:						
Direct payments:						
Public Safety Partnership and Community Policing Grants	16.710	N/A			\$	49,050
Pass-Through Payments:						
Virginia Department of Criminal Justice Services:						
Edward Byrne Memorial Justice Assistance Grant Program	16.738	39001-61011				4,225
Total Department of Justice					\$	53,275
Department of Education:						
Direct Payments:						
Higher Education Institutional Aid	84.031	N/A			\$	2,233
Pass-Through Payments:						
Virginia Department of Education:	84 010	42004				200 010
Title I Grants to Local Educational Agencies Special Education Cluster:	84.010	42901				388,910
Special Education - Grants to States	84.027	70110	\$	154,220		
Special Education - Preschool Grants	84.173	62521	Ŷ	9,054		163,274
Career and Technical Education - Basic Grants to States	84.048	60531		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-	22,579
Twenty-First Century Community Learning Centers	84.287	60565				104,657
Rural Education	84.358	43481				38,176
Supporting Effective Instruction State Grants (formerly Improving						,
Teacher Quality State Grants)	84.367	61480				28,644
COVID-19 - Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425D	60177	\$	265,229		
COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency						
Relief (ARP ESSER)	84.425U	60177		766,472		1,031,701
Student Support and Academic Enrichment Program	84.424	60281			-	34,070
English Language Acquisition State Grants	84.365	17901-60512				2,578
Total Department of Education					\$	1,816,822
Total Expenditures of Federal Awards					\$	5,017,152
See accompanying pates to schedule of expenditures of foderal awards						

See accompanying notes to schedule of expenditures of federal awards.

#### Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the Town of Colonial Beach, Virginia under programs of the federal government for the year ended June 30, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards (Uniform Guidance)*. Because the Schedule presents only a selected portion of the operations of the Town of Colonial Beach, Virginia, it is not intended to be and does not present the financial position, changes in net position, or cash flows of the Town of Colonial Beach, Virginia.

#### Note 2 - Summary of Significant Accounting Policies

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(2) Pass-through entity identifying numbers are presented where available.

#### Note 3 - Food Donation

Nonmonetary assistance is reported in the schedule at the fair market value of commodities received or disbursed.

#### Note 4 - Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the Town's basic financial statements as follows:

#### Intergovernmental federal revenues per the basic financial statements:

Primary government:		
General Fund	\$	2,528,755
Total primary government	\$	2,528,755
Component Unit School Board:		
School Operating Fund	\$	2,016,822
School Cafeteria Fund		471,575
Total Component Unit School Board	\$	2,488,397
Total federal expenditures per basic financial	-	
statements	\$	5,017,152
Total federal expenditures per the Schedule of Expenditures	_	
of Federal Awards	\$	5,017,152

Note 5 - Subrecipients

No awards were passed through to subrecipients.

#### Note 6 - De Minimis Cost Rate

The Town did not elect to use the 10-percent de minimis indirect cost rate allowed under Uniform Guidance.

#### Note 7 - Loan Balances

The Town has no loans or loan guarantees which are subject to reporting requirements for the current year.

## Town of Colonial Beach, Virginia Schedule of Findings and Questioned Costs For the Year Ended June 30, 2024

## Section I-Summary of Auditors' Results

Financial	Statements
· ····a···c··a·	beacennentes

Type of auditors' report issued: Internal control over financial reporting:		<u>unmodified</u>
Material weakness(es) identified?	yes	no
Significant deficiency(ies) identified?	yes	✓ none reported
Noncompliance material to financial statements noted?	yes	<u>√</u> no
Federal Awards		
Internal control over major programs: Material weakness(es) identified?	yes	✓ no
Material weakiess(es) identified:	yes	
Significant deficiency(ies) identified?	yes	✓ none reported
Type of auditors' report issued on compliance for major programs:		<u>unmodified</u>
Any findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a)?	yes	<u>√</u> no
Identification of major programs:		
Assistance Listing Numbers 21.027 COVID-19 -	<u>Name of Federal Pro</u> Coronavirus State and	<u>gram or Cluster</u> I Local Fiscal Recovery Funds
Dollar threshold used to distinguish between type A and type B programs:	\$750,00	00
Auditee qualified as low-risk auditee?	yes	<u>√</u> no

## Town of Colonial Beach, Virginia Schedule of Findings and Questioned Costs For the Year Ended June 30, 2024 (Continued)

## Section II-Financial Statement Findings

2024-001 (Material Weakness and Compliance)

Criteria:	The Component Unit School Board did not remit income taxes withheld from employees to the IRS and Commonwealth of Virginia during the fiscal year.
Condition:	The Component Unit School Board had \$1,950,271 of payroll withholdings as of June 30, 2024 that were not distributed to the IRS and Commonwealth of Virginia.
Effect:	The Component Unit School Board is not in compliance with federal and state payroll requirements. In addition, there is a reasonable possibility that a material misstatement of the Compnent Unit School Board's financial statements will not be prevented or detected by the entity's internal controls over financial reporting.
Cause:	Internal controls were not in place to ensure proper remitting of income tax withholdings in compliance with federal and state guidelines.
Recommendation:	The Component Unit School Board should implement steps and controls to ensure that income tax witholdings are remitted to the IRS and Commonwealth of Virginia.
Management's Response:	The Component Unit School Board is taking corrective action for FY25.

## Section III-Federal Award Findings and Questioned Costs

None

## Section IV - Prior Year Findings

There are no findings from the prior year.