

FINANCIAL STATEMENTS



COUNTY OF BUCHANAN, VIRGINIA

FISCAL YEAR ENDED
JUNE 30, 2025

COUNTY OF BUCHANAN, VIRGINIA

FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2025

**COUNTY OF BUCHANAN, VIRGINIA
FINANCIAL REPORT
FOR THE YEAR ENDED JUNE 30, 2025**

TABLE OF CONTENTS

INTRODUCTORY SECTION

	<u>Page</u>
List of Elected and Appointed Officials	1

FINANCIAL SECTION

Independent Auditors' Report		2-5
	<u>Exhibit</u>	<u>Page</u>
Basic Financial Statements:		
Government-Wide Financial Statements:		
Statement of Net Position	1	6
Statement of Activities.....	2	7
Fund Financial Statements:		
Balance Sheet - Governmental Funds	3	8
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	4	9
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	5	10
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	6	11
Statement of Net Position - Proprietary Fund	7	12
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Fund	8	13
Statement of Cash Flows - Proprietary Fund.....	9	14
Statement of Fiduciary Net Position - Fiduciary Fund	10	15
Statement of Changes in Fiduciary Net Position - Fiduciary Fund	11	16
Notes to the Financial Statements.....		17-99
Required Supplementary Information:		
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual:		
General Fund	12	100
Special Revenue Funds:		
Coal Road Fund.....	13	101
Disaster Relief Fund	14	102
Pension Plans:		
Schedule of Changes in Net Pension Liability and Related Ratios		
Primary Government	15	103
Component Unit Public Service Authority	16	104
Component Unit School Board (nonprofessional)	17	105
Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan	18	106
Schedule of Employer Contributions	19	107
Notes to Required Supplementary Information.....	20	108

**COUNTY OF BUCHANAN, VIRGINIA
FINANCIAL REPORT
FOR THE YEAR ENDED JUNE 30, 2025**

TABLE OF CONTENTS (CONTINUED)

	<u>Exhibit</u>	<u>Page</u>
Required Supplementary Information: (Continued)		
Other Postemployment Benefits Plan - Health Insurance:		
Schedule of Changes in Total OPEB Liability and Related Ratios		
Primary Government	21	109
Component Unit School Board	22	110
Notes to Required Supplementary Information.....	23	111
Other Postemployment Benefits Plan - Group Life Insurance (GLI) Plan:		
Schedule of Employer’s Share of Net OPEB Liability	24	112
Schedule of Employer Contributions	25	113
Notes to Required Supplementary Information.....	26	114
Other Postemployment Benefits Plan - Teacher Health Insurance Credit (HIC) Plan:		
Schedule of School Board’s Share of Net OPEB Liability	27	115
Schedule of Employer Contributions	28	116
Notes to Required Supplementary Information.....	29	117
Other Postemployment Benefits - Political Subdivision Health Insurance Credit (HIC) Plan		
Schedule of Changes in the School Division’s Net OPEB Liability and Related Ratios	30	118
Schedule of Employer Contributions	31	119
Notes to Required Supplementary Information.....	32	120
Other Postemployment Benefits Plan - Line of Duty Act (LODA) Program		
Schedule of Employer’s Share of Net LODA OPEB Liability	33	121
Schedule of Employer Contributions	34	122
Notes to Required Supplementary Information.....	35	123
Other Supplementary Information:		
Discretely Presented Component Unit - School Board:		
Combining Balance Sheet	36	124
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	37	125
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual	38	126
	<u>Table</u>	<u>Page</u>
Other Statistical Information:		
Government-wide information:		
Government-Wide Expenses by Function	1	127
Government-Wide Revenues	2	128
Fund information:		
General Governmental Expenditures by Function	3	129
General Governmental Revenues by Source	4	130
Property Tax Levies and Collections.....	5	131

**COUNTY OF BUCHANAN, VIRGINIA
FINANCIAL REPORT
FOR THE YEAR ENDED JUNE 30, 2025**

TABLE OF CONTENTS (CONTINUED)

	<u>Table</u>	<u>Page</u>
Other Statistical Information: (Continued)		
Fund information: (Continued)		
Assessed Value of Taxable Property	6	132
Property Tax Rates	7	133
Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita.....	8	134
Ratio of Annual Debt Service Expenditures for General Bonded Debt to Total General Governmental Expenditures	9	135

COMPLIANCE SECTION

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>		136-137
Independent Auditors' Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance.....		138-140
Schedule of Expenditures of Federal Awards.....		141-142
Notes to Schedule of Expenditures of Federal Awards.....		143
Schedule of Findings and Questioned Costs		144-145
Summary Schedule of Prior Audit Findings		146

INTRODUCTORY SECTION

COUNTY OF BUCHANAN, VIRGINIA

BOARD OF SUPERVISORS

Tim Hess, Vice-Chairman Jeff Cooper G. Roger Rife	Craig Stiltner, Chairman	Trey Adkins Lee Dotson David Rose
---	--------------------------	---

COUNTY SCHOOL BOARD

Tommy Blankenship, Vice Chairman Jack Compton Michael Thompson	Brian Looney, Chairman Tonya Cox, Clerk	Ray Blankenship Angie McClanahan David Thornsbury
--	--	---

OTHER OFFICIALS

Judge of the Circuit Court	Elizabeth Reece Robertson
Clerk of the Circuit Court.....	Beverly Tiller
Judge of the General District Court.....	George Brittain
Judge of the Juvenile & Domestic Relations Court	Martha Ketron
Commonwealth's Attorney	Nikki Stiltner
Commissioner of the Revenue.....	Anna Ruth Horn
Treasurer	Keith Boyd
Sheriff	Allen Boyd
Superintendent of Schools	Sherry Fletcher
Director of Social Services	Marcella Watson
County Administrator.....	Robert Craig Horn
County Attorney.....	Lee Moise

FINANCIAL SECTION



Independent Auditors' Report

To the Honorable Members of
 the Board of Supervisors
 County of Buchanan, Virginia

Report on the Audit of the Financial Statements

Adverse and Unmodified Opinions

We have audited the accompanying financial statements of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Buchanan, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Summary of Opinions

<u>Opinion Unit</u>	<u>Type of Opinion</u>
Governmental Activities	Unmodified
Discretely Presented Component Unit-School Board	Unmodified
Discretely Presented Component Unit-PSA	Unmodified
Discretely Presented Component Unit-IDA	Adverse
General Fund	Unmodified
Coal Road Fund	Unmodified
Disaster Relief Fund	Unmodified
Internal Service Fund	Unmodified
Aggregate Remaining Fund Information	Unmodified

Adverse Opinion on the Discretely Presented Component Unit - Industrial Development Authority (IDA)

In our opinion, because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report, the financial statements referred to above do not present fairly the financial position of the discretely presented component unit IDA of the County of Buchanan, Virginia, as of June 30, 2025, or the changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America

Unmodified Opinions on Governmental Activities, Discretely Presented Component Units (School Board and PSA), Each Major Fund, and Aggregate Remaining Fund Information

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the discretely presented component units (School Board and PSA), each major fund, and the aggregate remaining fund information of the County of Buchanan, Virginia, as of and for the year ended June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Adverse and Unmodified Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County of Buchanan, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified audit opinions.

Matter Giving Rise to Adverse Opinion on the Discretely Presented Component Unit - IDA

The financial statements of the Industrial Development Authority of the County of Buchanan, VA (IDA) were not available for inclusion in these financial statements and therefore have been omitted. In addition, we were not engaged to audit the IDA financial statements as part of our audit of the County's basic financial statements. The amounts by which this omission would affect the assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues and expenses of the discretely presented component unit-IDA have not been determined.

Change in Accounting Principle

As described in Note 25 to the financial statements, in 2025, the County of Buchanan, Virginia adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

Restatement of Beginning Balances

As described in Note 25 to the financial statements, in 2025, the County of Buchanan, Virginia restated beginning balances to reflect the requirements of GASB Statement No. 101. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Buchanan, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County of Buchanan, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Buchanan, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Buchanan, Virginia's basic financial statements. The accompanying other supplementary information and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. Because of the significance of the matter discussed in the Basis for Adverse and Unmodified Opinions section of our report it is inappropriate to and we do not express an opinion on the other supplementary information and schedule of expenditures of federal awards.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and statistical information but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 12, 2026, on our consideration of the County of Buchanan, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County of Buchanan, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Buchanan, Virginia's internal control over financial reporting and compliance.

Robinson, Faener, Cox Associates

Blacksburg, Virginia
January 12, 2026

Basic Financial Statements

County of Buchanan, Virginia
Statement of Net Position
June 30, 2025

	Primary Government		
	Governmental	Component Units	
	<u>Activities</u>	<u>School Board</u>	<u>Public Service Authority</u>
ASSETS			
Cash and cash equivalents	\$ 26,588,864	\$ 7,174,419	\$ 658,224
Investments	-	-	1,198,897
Receivables (net of allowance for uncollectibles):			
Taxes receivable	26,909,877	-	-
Accounts receivable	4,015,077	-	577,882
Due from primary government	-	-	772,979
Due from component unit	16,122,999	-	-
Due from other governmental units	3,646,891	24,878,775	2,115,932
Inventories	-	99,494	-
Prepaid items	83,436	624,084	138,162
Restricted assets:			
Cash and cash equivalents	15,703,100	-	244,643
Capital assets, not being depreciated/amortized	4,043,575	39,752,574	6,350,324
Capital assets, net of accumulated depreciation/amortization	27,351,768	11,726,654	84,944,658
Total assets	<u>\$ 124,465,587</u>	<u>\$ 84,256,000</u>	<u>\$ 97,001,701</u>
DEFERRED OUTFLOWS OF RESOURCES			
Pension related items	\$ 4,748,453	\$ 6,106,969	\$ 909,381
OPEB related items	975,530	503,073	33,605
Total deferred outflows of resources	<u>\$ 5,723,983</u>	<u>\$ 6,610,042</u>	<u>\$ 942,986</u>
LIABILITIES			
Accounts payable	\$ 1,615,078	\$ 151,140	\$ 2,092,091
Accrued wages	-	3,236,381	101,346
Construction payable	352,090	5,567,430	-
Customers' deposits	-	-	244,643
Accrued interest payable	14,477	-	11,311
Due to primary government	-	16,122,999	-
Due to component unit	772,979	-	-
Unearned revenue	3,795,151	588,973	-
Long-term liabilities:			
Due within one year	759,451	1,004,767	885,636
Due in more than one year	21,675,467	23,331,545	9,041,714
Total liabilities	<u>\$ 28,984,693</u>	<u>\$ 50,003,235</u>	<u>\$ 12,376,741</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred revenue - property taxes	\$ 23,213,007	\$ -	\$ -
Pension related items	1,447,489	3,498,241	244,696
OPEB related items	1,044,889	583,075	17,682
Total deferred inflows of resources	<u>\$ 25,705,385</u>	<u>\$ 4,081,316</u>	<u>\$ 262,378</u>
NET POSITION			
Net investment in capital assets	\$ 27,776,726	\$ 45,911,798	\$ 82,905,067
Restricted	17,660,854	1,482,555	-
Unrestricted (deficit)	30,061,912	(10,612,862)	2,400,501
Total net position (deficit)	<u>\$ 75,499,492</u>	<u>\$ 36,781,491</u>	<u>\$ 85,305,568</u>

The notes to the financial statements are an integral part of this statement.

County of Buchanan, Virginia
Statement of Activities
For the Year Ended June 30, 2025

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary		
					Governmental Activities	School Board	Component Units Public Service Authority
PRIMARY GOVERNMENT:							
Governmental activities:							
General government administration	\$ 4,258,888	\$ 9,175	\$ 593,586	\$ -	\$ (3,656,127)	\$ -	\$ -
Judicial administration	2,222,259	13,349	1,043,531	-	(1,165,379)	-	-
Public safety	11,231,799	70,163	3,306,752	-	(7,854,884)	-	-
Public works	15,263,210	1,267,829	164,282	-	(13,831,099)	-	-
Health and welfare	20,882,611	17,037	15,559,890	-	(5,305,684)	-	-
Education	8,093,598	-	-	-	(8,093,598)	-	-
Parks, recreation, and cultural	2,029,541	283,180	211,663	-	(1,534,698)	-	-
Community development	11,192,096	-	3,257,488	128,594	(7,806,014)	-	-
Interest on long-term debt	126,002	-	-	-	(126,002)	-	-
Total governmental activities	\$ 75,300,004	\$ 1,660,733	\$ 24,137,192	\$ 128,594	\$ (49,373,485)	\$ -	\$ -
Total primary government	\$ 75,300,004	\$ 1,660,733	\$ 24,137,192	\$ 128,594	\$ (49,373,485)	\$ -	\$ -
COMPONENT UNITS:							
School Board	\$ 39,303,800	\$ 1,251,321	\$ 33,928,353	\$ 28,073,907	\$ -	\$ 23,949,781	\$ -
Public Service Authority	13,317,320	7,386,120	-	7,014,987	-	-	1,083,787
Total component units	\$ 52,621,120	\$ 8,637,441	\$ 33,928,353	\$ 35,088,894	\$ -	\$ 23,949,781	\$ 1,083,787
General revenues:							
General property taxes					\$ 21,017,812	\$ -	\$ -
Other local taxes:							
Local sales and use taxes					2,209,660	-	-
Consumers' utility taxes					336,600	-	-
Mineral license tax					7,124,450	-	-
Methane gas tax					459,614	-	-
Coal road taxes					7,124,451	-	-
Other local taxes					489,475	-	-
Unrestricted revenues from use of money and property					2,223,963	160,254	41,823
Miscellaneous					1,548,132	140,140	-
Contributions from Buchanan County					-	7,916,436	2,147,406
Grants and contributions not restricted to specific programs					2,426,869	-	-
Total general revenues					\$ 44,961,026	\$ 8,216,830	\$ 2,189,229
Change in net position					\$ (4,412,459)	\$ 32,166,611	\$ 3,273,016
Net position (deficit) - beginning, as previously reported					\$ 80,215,849	\$ 5,292,963	\$ 82,131,255
Restatements					(303,898)	(678,083)	(98,703)
Net position (deficit) - beginning, as restated					\$ 79,911,951	\$ 4,614,880	\$ 82,032,552
Net position (deficit) - ending					\$ 75,499,492	\$ 36,781,491	\$ 85,305,568

The notes to the financial statements are an integral part of this statement.

County of Buchanan, Virginia
Balance Sheet
Governmental Funds
June 30, 2025

	<u>General</u>	<u>Coal Road</u>	<u>Disaster Relief</u>	<u>Total</u>
ASSETS				
Cash and cash equivalents	\$ 21,516,301	\$ -	\$ 1,290,355	\$ 22,806,656
Receivables (net of allowance for uncollectibles):				
Taxes receivable	26,909,877	-	-	26,909,877
Accounts receivable	3,200,069	815,008	-	4,015,077
Due from other funds	1,456,617	100,000	-	1,556,617
Due from component unit	16,122,999	-	-	16,122,999
Due from other governmental units	3,646,891	-	-	3,646,891
Prepaid items	13,436	-	-	13,436
Restricted assets:				
Cash and cash equivalents	2,955,192	12,747,908	-	15,703,100
Total assets	<u>\$ 75,821,382</u>	<u>\$ 13,662,916</u>	<u>\$ 1,290,355</u>	<u>\$ 90,774,653</u>
LIABILITIES				
Accounts payable	\$ 618,497	\$ 386,425	\$ -	\$ 1,004,922
Construction payable	352,090	-	-	352,090
Unearned revenue	3,795,151	-	-	3,795,151
Due to other funds	-	-	100,000	100,000
Due to component units	772,979	-	-	772,979
Total liabilities	<u>\$ 5,538,717</u>	<u>\$ 386,425</u>	<u>\$ 100,000</u>	<u>\$ 6,025,142</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue - property taxes	\$ 26,706,119	\$ -	\$ -	\$ 26,706,119
Unavailable revenue - opioid settlement receivable	1,429,171	-	-	1,429,171
Total deferred inflows of resources	<u>\$ 28,135,290</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 28,135,290</u>
FUND BALANCES				
Nonspendable				
Prepays items	\$ 13,436	\$ -	\$ -	\$ 13,436
Restricted (Note 16)	2,955,192	13,276,491	-	16,231,683
Assigned (Note 16)	3,100,435	-	1,190,355	4,290,790
Unassigned	36,078,312	-	-	36,078,312
Total fund balances	<u>\$ 42,147,375</u>	<u>\$ 13,276,491</u>	<u>\$ 1,190,355</u>	<u>\$ 56,614,221</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 75,821,382</u>	<u>\$ 13,662,916</u>	<u>\$ 1,290,355</u>	<u>\$ 90,774,653</u>

The notes to the financial statements are an integral part of this statement.

County of Buchanan, Virginia
 Reconciliation of the Balance Sheet of Governmental Funds
 To the Statement of Net Position
 June 30, 2025

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds	\$	56,614,221
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Capital assets not being depreciated/amortized	\$	4,043,575
Capital assets being depreciated/amortized		55,299,226
Accumulated depreciation/amortization		<u>(27,947,458)</u>
		31,395,343
Other long-term assets are not available to pay for current-period expenditures and, therefore, are unavailable in the funds.		
Unavailable revenues - property taxes	\$	3,493,112
Unavailable revenues - opioid settlement receivable		<u>1,429,171</u>
		4,922,283
Internal service funds are used by management to charge the costs of certain activities, such as health insurance, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position		
		1,785,435
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.		
Pension related items	\$	4,748,453
OPEB related items		<u>975,530</u>
		5,723,983
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.		
Finance purchase	\$	(2,181,115)
Accrued interest payable		(14,477)
Compensated absences		(1,087,838)
Lease liabilities		(1,085,412)
Net OPEB liabilities		(2,689,430)
Net pension liability		<u>(15,391,123)</u>
		(22,449,395)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.		
Pension related items	\$	(1,447,489)
OPEB related items		<u>(1,044,889)</u>
		(2,492,378)
Net position of governmental activities		<u><u>\$ 75,499,492</u></u>

The notes to the financial statements are an integral part of this statement.

County of Buchanan, Virginia
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2025

	<u>General</u>	<u>Coal Road</u>	<u>Disaster Relief</u>	<u>Total</u>
REVENUES				
General property taxes	\$ 20,279,067	\$ -	\$ -	\$ 20,279,067
Other local taxes	10,619,799	7,124,451	-	17,744,250
Permits, privilege fees, and regulatory licenses	50,269	-	-	50,269
Fines and forfeitures	3,104	-	-	3,104
Revenue from the use of money and property	1,644,480	596,520	-	2,241,000
Charges for services	1,590,323	-	-	1,590,323
Miscellaneous	1,140,070	501,678	-	1,641,748
Recovered costs	369,592	-	-	369,592
Intergovernmental	26,564,061	128,594	-	26,692,655
Total revenues	<u>\$ 62,260,765</u>	<u>\$ 8,351,243</u>	<u>\$ -</u>	<u>\$ 70,612,008</u>
EXPENDITURES				
Current:				
General government administration	\$ 3,761,962	\$ -	\$ -	\$ 3,761,962
Judicial administration	2,284,035	-	-	2,284,035
Public safety	10,361,429	-	-	10,361,429
Public works	8,362,484	6,835,465	-	15,197,949
Health and welfare	20,212,748	-	223,566	20,436,314
Education	7,851,361	-	-	7,851,361
Parks, recreation, and cultural	3,316,366	-	-	3,316,366
Community development	8,514,878	2,664,073	-	11,178,951
Nondepartmental	91	-	-	91
Debt service:				
Principal retirement	644,550	-	-	644,550
Interest and other fiscal charges	128,212	-	-	128,212
Total expenditures	<u>\$ 65,438,116</u>	<u>\$ 9,499,538</u>	<u>\$ 223,566</u>	<u>\$ 75,161,220</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (3,177,351)</u>	<u>\$ (1,148,295)</u>	<u>\$ (223,566)</u>	<u>\$ (4,549,212)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ 3,173,404	\$ -	\$ 280,000	\$ 3,453,404
Transfers out	-	(3,453,404)	-	(3,453,404)
Issuance of lease liability	18,508	-	-	18,508
Total other financing sources (uses)	<u>\$ 3,191,912</u>	<u>\$ (3,453,404)</u>	<u>\$ 280,000</u>	<u>\$ 18,508</u>
Net change in fund balances	\$ 14,561	\$ (4,601,699)	\$ 56,434	\$ (4,530,704)
Fund balances - beginning	42,132,814	17,878,190	1,133,921	61,144,925
Fund balances - ending	<u>\$ 42,147,375</u>	<u>\$ 13,276,491</u>	<u>\$ 1,190,355</u>	<u>\$ 56,614,221</u>

The notes to the financial statements are an integral part of this statement.

County of Buchanan, Virginia
 Reconciliation of the Statement of Revenues,
 Expenditures, and Changes in Fund Balances of Governmental Funds
 To the Statement of Activities
 For the Year Ended June 30, 2025

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds \$ (4,530,704)

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the detail of items supporting this adjustment:

Capital outlays	\$ 4,234,730	
Depreciation/amortization expenses	<u>(3,029,180)</u>	1,205,550

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Property taxes	\$ 738,745	
Change in receivable related to opioid settlement	<u>(93,616)</u>	645,129

The issuance of long-term obligations (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Debt issued or incurred:		
Issuance of lease liability	\$ (18,508)	
Principal repayments:		
Finance purchase and lease liabilities	<u>644,550</u>	\$ 626,042

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

Change in compensated absences	\$ (100,481)	
Change in pension related items	(644,203)	
Change in OPEB related items	(79,357)	
Change in accrued interest payable	<u>2,210</u>	(821,831)

Internal service funds are used by management to charge the costs of certain activities, such as health insurance, to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.

(1,536,645)

Change in net position of governmental activities \$ (4,412,459)

The notes to the financial statements are an integral part of this statement.

County of Buchanan, Virginia
Statement of Net Position
Proprietary Fund
June 30, 2025

	Internal Service Fund
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 3,782,208
Prepaid expenses	70,000
Total assets	\$ 3,852,208
LIABILITIES	
Current liabilities:	
Accounts payable	\$ 610,156
Due to other funds	1,456,617
Total liabilities	\$ 2,066,773
NET POSITION	
Restricted for health insurance claims	\$ 1,785,435
Total net position	\$ 1,785,435

The notes to the financial statements are an integral part of this statement.

County of Buchanan, Virginia
Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Fund
For the Year Ended June 30, 2025

	Internal Service Fund
OPERATING REVENUES	
Charges for services:	
Insurance premiums	\$ 11,415,967
Total operating revenues	<u>\$ 11,415,967</u>
OPERATING EXPENSES	
Insurance claims and expenses	\$ 13,012,691
Total operating expenses	<u>\$ 13,012,691</u>
Operating income (loss)	<u>\$ (1,596,724)</u>
NONOPERATING REVENUES (EXPENSES)	
Investment income	\$ 60,079
Total nonoperating revenues (expenses)	<u>\$ 60,079</u>
Change in net position	\$ (1,536,645)
Net position - beginning	<u>3,322,080</u>
Net position - ending	<u><u>\$ 1,785,435</u></u>

The notes to the financial statements are an integral part of this statement.

County of Buchanan, Virginia
Statement of Cash Flows
Proprietary Fund
For the Year Ended June 30, 2025

	Internal Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts for insurance premiums	\$ 11,415,967
Payments for health claims and fees	<u>(13,012,145)</u>
Net cash provided by (used for) operating activities	<u>\$ (1,596,178)</u>
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest and dividends received	\$ 60,079
Net cash provided by (used for) investing activities	<u>\$ 60,079</u>
Net increase (decrease) in cash and cash equivalents	\$ (1,536,099)
Cash and cash equivalents - beginning	<u>5,318,307</u>
Cash and cash equivalents - ending	<u><u>\$ 3,782,208</u></u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:	
Operating income (loss)	<u>\$ (1,596,724)</u>
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:	
(Increase) decrease in prepaid expenses	\$ (70,000)
Increase (decrease) in health claims payable	70,546
Total adjustments	<u>\$ 546</u>
Net cash provided by (used for) operating activities	<u><u>\$ (1,596,178)</u></u>

The notes to the financial statements are an integral part of this statement.

County of Buchanan, Virginia
Statement of Fiduciary Net Position
Fiduciary Fund
June 30, 2025

	Custodial Fund Special Welfare Fund
ASSETS	
Cash and cash equivalents	\$ 104,104
Total assets	\$ 104,104
 NET POSITION	
Restricted	
Special welfare	\$ 104,104
Total net position	\$ 104,104

The notes to the financial statements are an integral part of this statement.

County of Buchanan, Virginia
Statement of Changes in Fiduciary Net Position
Fiduciary Fund
For the Year Ended June 30, 2025

	<u>Custodial Fund</u> <u>Special Welfare</u> <u>Fund</u>
ADDITIONS	
Gifts and donations	\$ 133,225
Revenue from the use of money	134
Total additions	<u>\$ 133,359</u>
Deductions	
Special Welfare Payments	\$ 69,826
Total deductions	<u>\$ 69,826</u>
Net increase (decrease) in fiduciary net position	<u>\$ 63,533</u>
Net position, beginning of year	\$ 40,571
Net position, end of year	<u><u>\$ 104,104</u></u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF BUCHANAN, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2025

Note 1-Summary of Significant Accounting Policies:

The financial statements of the County conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies:

A. Financial Reporting Entity:

The County of Buchanan, Virginia (government) is a municipal corporation governed by an elected seven-member Board of Supervisors. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is both legally separate from the government.

Blended component units - None

Discretely Presented Component Units -

The component unit columns in the financial statements include the financial data of the following discretely presented component units:

The Buchanan County School Board ("School Board") operates the elementary and secondary public schools in the County. School Board members are popularly elected. The School Board is fiscally dependent upon the County because the County approves all debt issuances of the School Board and provides significant funding to operate the public schools since the School Board does not have separate taxing powers. The School Board is presented as a governmental fund type and does not issue a separate financial report.

The Buchanan County Public Service Authority ("PSA") provides water and sewer service to the County. The Public Service Authority board members are appointed by the Board of Supervisors. In addition, the County provides operational support. The complete financial report for the Authority may be obtained directly from the Authority.

The financial data for the following component unit is not included in the component unit columns in the financial statements:

The Buchanan County Industrial Development Authority ("IDA") encourages and provides financing for industrial development in the County. The Industrial Development Authority board members are appointed by the Board of Supervisors. The Industrial Development Authority is fiscally dependent upon the County because the County provides significant funding and approves all debt issuances. In addition, the IDA does not have separate taxing powers. Complete financial statements for the Industrial Development Authority may be obtained at the County's administrative offices in the Buchanan County Courthouse, Grundy, Virginia 24614.

Note 1-Summary of Significant Accounting Policies: (Continued)

A. Financial Reporting Entity: (Continued)

Related Organizations - The County has no related organizations.

Jointly Governed Organizations - The County participates in the Cumberland Mountain Regional Community Services Board. Contributions for the year ended June 30, 2025 were \$20,000.

B. Government-wide and fund financial statements:

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The Statement of Net Position is designed to display financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments will report all capital assets in the government-wide Statement of Net Position and will report depreciation/amortization expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

The government-wide statement of activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

Note 1-Summary of Significant Accounting Policies: (Continued)

C. Measurement focus, basis of accounting, and financial statement presentation:

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles to governmental units.

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues.

Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the County.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies.

Note 1-Summary of Significant Accounting Policies: (Continued)

C. Measurement focus, basis of accounting, and financial statement presentation: (Continued)

All other revenue items are considered to be measurable and available only when the government receives cash.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for and reports all financial resources of the general government, except those required to be accounted for in other funds. The general fund includes the activities of numerous funds merged for financial reporting purposes only. Fund balances of merged funds are either designated or restricted in the balance sheet.

The *coal road fund* is a major special revenue fund, which accounts for and reports the proceeds of specific revenue sources that are restricted or committed to expenditure for the specified purpose of improvements to roads used in conjunction with coal mining.

The *disaster relief fund* is a major special revenue fund, which accounts for and reports the proceeds of specific revenue sources from the state and federal governments that are restricted or committed to expenditure for the specified purpose of natural disasters.

Additionally, the government reports the following fund types:

Internal service funds accounts for and reports the financing of goods and services provided by one department or agency to other departments or agencies of the County government. The self-insured health insurance plan is accounted for and reported in this fund.

Fiduciary funds account for assets held by the government in a trustee capacity or custodian for individuals, private organizations, other governmental units, or other funds. Custodial funds include the Special Welfare fund.

The School Board reports the following major fund types:

The *School Operating Fund* is the primary operating fund of the School Board and accounts for and reports all revenues and expenditures applicable to the general operations of the public school system. Revenues are derived primarily from appropriations from the County and state and federal grants.

The *School Activity Fund* accounts for and reports all funds received from extracurricular school activities, such as entertainment, athletic contests, club dues, fundraisers, etc., and from any and all activities of the individual schools.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the Public Service Authority and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Note 1-Summary of Significant Accounting Policies: (Continued)

C. Measurement focus, basis of accounting, and financial statement presentation: (Continued)

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's internal service fund are charges to employees for insurance premiums. Operating expenses for the internal service fund include insurance claims and expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance:

1. Cash and cash equivalents

Cash and cash equivalents include cash on hand and amounts in demand deposits, and short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

2. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, and other nonparticipating investments and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

3. Receivables and payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds" (i.e. the noncurrent portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance:
(Continued)

4. Property taxes

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Real estate taxes are payable on December 5th. Personal property taxes are due and collectible annually on December 5th. The County bills and collects its own property taxes.

5. Allowance for uncollectible accounts

The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$3,488,537 at June 30, 2025 and is comprised solely of delinquent property taxes.

6. Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

7. Capital assets

Capital assets are tangible assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

As the County and Component Unit School Board construct or acquire capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost (except for intangible right-to-use lease assets (lease assets), the measurement of which is discussed in more detail below). The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset's capacity or efficiency or increases its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

Note 1-Summary of Significant Accounting Policies: (Continued)

C. Measurement focus, basis of accounting, and financial statement presentation: (Continued)

7. Capital assets (Continued)

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment, lease assets, and infrastructure of the primary government, as well as the component unit, are depreciated/amortized using the straight-line method over the following estimated useful lives (or life of the associated contract for lease assets):

<u>Assets</u>	<u>Years</u>
Buildings	20 - 40
Machinery and equipment	5 - 12
Right-to-use lease buildings	10
Right-to-use lease machinery and equipment	4 - 5

8. Compensated absences

A liability is recognized for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, four types of leave qualify for liability recognition for compensated absences - vacation, annual, compensation, and sick leave. The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

9. Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance:
(Continued)

10. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's and School Board's Retirement Plan and the additions to/deductions from the County's and School Board's Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

11. Other postemployment benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI, HIC, Teacher HIC, and LODA Plans and the additions to/deductions from the VRS OPEB Plans' fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

12. Deferred outflows/inflows of resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until then. The County only has one item that qualifies for reporting in this category. It is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes and opioid settlement receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30th, taxes levied during the fiscal year but due after June 30th, and prepaid taxes, which are deferred and recognized as an inflow of resources in the period that the amounts become available.

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance:
(Continued)

12. Deferred outflows/inflows of resources (Continued)

Under the accrual basis, taxes levied during the fiscal year but due after June 30th and amounts prepaid are reported as deferred inflows of resources. In addition, certain items related to pension, OPEB, and leases, reference the related notes.

13. Fund balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called "fund balance." The County of Buchanan, Virginia's governmental funds report the following categories of fund balances, based on the nature of any limitations requiring the use of resources for specific purposes:

- Nonspendable fund balance - amounts that are either not in spendable form (such as inventory and prepaids) or are legally or contractually required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance - amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers;
- Committed fund balance - amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by the City Council/Board of Supervisors/Town Council prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Council/Board adopts another ordinance to remove or revise the limitation;
- Assigned fund balance - amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment;
- Unassigned fund balance - amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance:
(Continued)

13. Fund balance (Continued)

When fund balance resources are available for a specific purpose in more than one classification, it is the County's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The County establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment, which does not lapse at year end, is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the Board of Supervisors through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

14. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g. restricted bond and grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance:
(Continued)

15. Leases

The County leases various assets requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

Lessee

The County recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$5,000 individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Subsequently, the lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

Key Estimates and Judgements

Lease accounting includes estimates and judgements for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The County uses the interest rate stated in lease contracts. When the interest rates is not provided or the implicit rate cannot be readily determined, the County uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease and certain periods covered by options to extend to reflect how long the lease is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability,

The County monitors changes in circumstances that would require a remeasurement or modification of its lease. The County will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Note 2-Stewardship, Compliance, and Accountability:

A. Budgetary information:

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

1. Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
4. The Appropriations Resolution places legal restrictions on expenditures at the function level. Only the Board of Supervisors can revise the appropriation for each department or category. The County Administrator is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts within the school system's categories.
5. Formal budgetary integration is employed as a management control device during the year for the General Fund and Special Revenue Funds. The School Operating Fund is integrated only at the level of legal adoption.
6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. Appropriations lapse on June 30, for all County units. The County's practice is to appropriate Capital Projects by Project. Several supplemental appropriations were necessary during this fiscal year.
8. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to commit that portion of the applicable appropriations, is not part of the County's accounting system.

B. Excess of expenditures over appropriations:

Expenditures exceeded appropriations for several departments within the general fund, but not in total for the fund.

C. Deficit fund balance:

At June 30, 2025, there were no funds with deficit fund balance.

Note 3-Deposits and Investments:

Deposits:

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”), Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits were considered fully collateralized.

Investments:

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements, and the State Treasurer’s Local Government Investment Pool (LGIP). The County did not have any investments at the end of the year.

Note 4-Due from Other Governmental Units:

The following amounts represent receivables from other governments at year-end:

	<u>Primary Government</u>	<u>Component Unit School Board</u>
<u>Local Government:</u>		
Bristol Transportation District Regional Improvement Commission	\$ 941,860	\$ -
<u>Commonwealth of Virginia:</u>		
Local sales tax	394,851	-
State sales tax	-	555,040
Categorical aid	398,126	16,411,553
Non-categorical aid	292,976	-
Comprehensive Services Act	212,128	-
Virginia public assistance funds	260,177	-
<u>Federal Government:</u>		
Virginia public assistance funds	362,625	-
Categorical aid	784,148	7,912,182
Totals	<u>\$ 3,646,891</u>	<u>\$ 24,878,775</u>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 5-Interfund Transfers and Balance:

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

	<u>Transfers in</u>	<u>Transfers out</u>
Primary Government		
General Fund	\$ 3,173,404	\$ -
Coal Road Fund	-	3,453,404
Disaster Relief Fund	280,000	-
Total Primary Government	<u>\$ 3,453,404</u>	<u>\$ 3,453,404</u>
Component unit-School Board		
School Operating Fund	\$ 80,183	\$ 11,820
School Activity Fund	11,820	80,183
Total Component unit-School Board	<u>\$ 92,003</u>	<u>\$ 92,003</u>
Total	<u><u>\$ 3,545,407</u></u>	<u><u>\$ 3,545,407</u></u>

Cash transfers to the Disaster Relief Fund have been necessary in the past to cover expenses of the Fund. It was also necessary for the General Fund to provide an interfund loan to the Self Insurance Fund to provide additional cash-flow. Amounts due will be returned to the Coal Road Fund and General Fund as resources are available.

	<u>Due From</u>	<u>Due To</u>
General Fund	\$ 1,456,617	\$ -
Coal Road Fund	100,000	-
Disaster Relief Fund	-	100,000
Self Insurance Fund	-	1,456,617
Total	<u>\$ 1,556,617</u>	<u>\$ 1,556,617</u>

Note 6-Component-Unit Contributions and Obligations:

Primary government contributions to component units for the year ended June 30, 2025, consisted of the following:

Component Unit:	
School Board	\$ 7,674,199
Public Service Authority	6,580,955
Total	<u>\$ 14,255,154</u>

Note 6-Component-Unit Contributions and Obligations: (Continued)

Component unit obligations at June 30, 2025 consisted of the following:

	<u>Due From</u>	<u>Due To</u>
Primary Government:		
Governmental Activities	\$ 16,122,999	\$ 772,979
Component Unit:		
School Board	-	16,122,999
Public Service Authority	772,979	-
Total	<u>\$ 16,895,978</u>	<u>\$ 16,895,978</u>

Note 7-Long-Term Obligations:

Primary Government - Governmental Activities Indebtedness:

The following is a summary of long-term obligation transactions of the County for the year ended June 30, 2025:

	<u>Balance July 1, 2024, as restated</u>	<u>Increases/ Issuances</u>	<u>Decreases/ Retirements</u>	<u>Balance June 30, 2025</u>
Direct borrowings and placements:				
Financed purchase	\$ 2,514,118	\$ -	\$ (333,003)	\$ 2,181,115
Lease liabilities	1,378,451	18,508	(311,547)	1,085,412
Compensated absences*	987,357	100,481	-	1,087,838
Net OPEB liabilities	2,682,340	2,056,653	(2,049,563)	2,689,430
Net pension liability	14,538,064	8,267,520	(7,414,461)	15,391,123
Total	<u>\$ 22,100,330</u>	<u>\$ 10,443,162</u>	<u>\$(10,108,574)</u>	<u>\$ 22,434,918</u>

*The change in the compensated absences is presented as a net change.

The remainder of this page left blank intentionally.

COUNTY OF BUCHANAN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 7-Long-Term Obligations: (Continued)

Primary Government - Governmental Activities Indebtedness: (Continued)

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Direct Borrowings and Placements		Lease Liabilities	
	Principal	Interest	Principal	Interest
2026	\$ 355,967	\$ 63,910	\$ 231,095	\$ 24,665
2027	379,656	52,311	225,128	16,803
2028	402,146	39,963	225,538	8,423
2029	429,606	26,869	162,783	3,709
2030	457,588	12,868	161,126	1,859
2031	156,152	2,882	79,742	256
Totals	\$ 2,181,115	\$ 198,803	\$ 1,085,412	\$ 55,715

Details of long-term indebtedness:

	Interest Rates	Issue Date	Final Maturity Date	Amount of Original Issue	Balance Governmental Activities	Amount Due Within One Year
Direct Borrowings and Placements:						
Financed purchase	3.18%	11/3/14	2031	\$ 4,844,746	\$ 2,181,115	\$ 355,967
Total Direct Borrowings and Placements					\$ 2,181,115	\$ 355,967
Lease Liabilities:						
Vehicle ⁽¹⁾	6.99%	11/1/20	2026	\$ 23,759	\$ 2,093	\$ 2,093
Vehicle ⁽¹⁾	7.49%	9/1/20	2026	23,004	1,064	1,064
Vehicle ⁽¹⁾	7.49%	9/1/20	2026	23,004	1,064	1,064
Vehicle ⁽¹⁾	7.00%	2/1/21	2026	24,923	3,632	3,632
Vehicle ⁽¹⁾	6.99%	11/1/20	2026	23,759	2,093	2,093
Vehicle ⁽¹⁾	7.00%	2/1/21	2026	24,923	3,632	3,632
Building ⁽¹⁾	1.10%	1/1/21	2031	1,442,612	853,508	151,371
Vehicle	14.12%	5/1/23	2028	34,565	22,228	6,858
Vehicle	14.12%	5/1/23	2028	34,565	22,228	6,858
Vehicle	14.12%	5/1/23	2028	34,565	22,228	6,858
Vehicle	14.12%	5/1/23	2028	34,565	22,228	6,858
Vehicle	14.12%	5/1/23	2028	34,565	22,228	6,858
Vehicle	2.31%	8/30/23	2029	142,415	89,583	28,359
Equipment	3.05%	4/15/25	2030	18,508	17,603	3,497
Total Lease Liabilities					\$ 1,085,412	\$ 231,095
Other Obligations						
Compensated absences	N/A	N/A	N/A	N/A	\$ 1,087,838	\$ 172,389
Net OPEB liabilities	N/A	N/A	N/A	N/A	2,689,430	-
Net pension liability	N/A	N/A	N/A	N/A	15,391,123	-
Total Other Obligations					\$19,168,391	\$ 172,389
Total Long-Term Obligations					\$22,434,918	\$ 759,451

⁽¹⁾ The lease issue date and amount of original issue are from the onset of the lease agreement. The amounts included in the GASB Statement No. 87 implementation are as of July 1, 2021, the date of implementation. Original information is included for informational purposes only.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 8-Long-Term Obligations-Component Unit:

Discretely Presented Component Unit-School Board-Indebtedness:

The following is a summary of long-term obligation transactions of the Component-Unit School Board for the year ended June 30, 2025:

	Balance July 1, 2024, as restated	Increases	Decreases	Balance June 30, 2025
Compensated absences*	\$ 1,572,271	\$ 38,235	\$ -	\$ 1,610,506
Net OPEB liabilities	3,166,399	713,358	(1,157,705)	2,722,052
Net pension liability	21,680,616	7,770,585	(9,447,447)	20,003,754
Total	\$ 26,419,286	\$ 8,522,178	\$ (10,605,152)	\$ 24,336,312

*The change in the compensated absences is presented as a net change.

Details of long-term indebtedness:

	Total Amount	Amount Due Within One Year
Other Obligations:		
Compensated absences	\$ 1,610,506	\$ 1,004,767
Net OPEB liabilities	2,722,052	-
Net pension liability	20,003,754	-
Total Long-Term Obligations	\$ 24,336,312	\$ 1,004,767

Note 9-Pension Plans:

Plan Description

All full-time, salaried permanent employees of the County, Component Unit Public Service Authority, and (nonprofessional) employees of public-school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

Note 9-Pension Plans: (Continued)

Benefit Structures

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age and service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

The remainder of this page left blank intentionally.

Note 9-Pension Plans: (Continued)

Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee’s average final compensation multiplied by the employee’s total service credit. Under Plan 1, average final compensation is the average of the employee’s 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee’s 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee’s 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

Employees Covered by Benefit Terms

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Primary Government (Including PSA)	Component Unit School Board Nonprofessional
Inactive members or their beneficiaries currently receiving benefits	246	156
Inactive members:		
Vested inactive members	38	10
Non-vested inactive members	68	17
Long-term disability (LTD)	-	1
Inactive members active elsewhere in VRS	73	21
Total inactive members	179	49
Active members	265	98
Total covered employees	690	303

Note 9-Pension Plans: (Continued)

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The County's contractually required employer contribution rate for the year ended June 30, 2025 was 17.33% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$2,224,352 and \$2,077,213 for the years ended June 30, 2025 and June 30, 2024, respectively.

The Component Unit Public Service Authority contractually required employer contribution rate for the year ended June 30, 2025 was 17.33% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit Public Service Authority were \$396,374 and \$372,359 for the years ended June 30, 2025 and June 30, 2024, respectively.

The Component Unit School Board's contractually required employer contribution rate for nonprofessional employees for the year ended June 30, 2025 was 39.67% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$1,103,350 and \$792,373 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contribution component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$36,273, \$14,644, and \$14,693 for the County, Public Service Authority, and School Board, respectively, for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employee mandatory contribution totaled \$20,247, \$11,826, and \$9,877 for the County, Public Service Authority, and School Board, respectively, for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$3,627,314, \$1,464,429, and \$1,469,251 for the County, Public Service Authority, and School Board, respectively, for the year ended June 30, 2025.

Note 9-Pension Plans: (Continued)

Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer’s total pension liability determined in accordance with GASB Statement No. 68, less that employer’s fiduciary net position. The County’s, Component Unit Public Service Authority’s, and Component Unit School Board’s (nonprofessional) net pension liabilities were measured as of June 30, 2024. The total pension liabilities used to calculate the net pension liabilities were determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024.

Actuarial Assumptions - General Employees

The total pension liability for General Employees in the County’s, Component Unit Public Service Authority’s, and Component Unit School Board’s (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Note 9-Pension Plans: (Continued)

Actuarial Assumptions - General Employees (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees with Hazardous Duty Benefits in County’s Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

Note 9-Pension Plans: (Continued)

Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (Continued)

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Note 9-Pension Plans: (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, provided a median return of 7.14%, including expected inflation of 2.50%.

Note 9-Pension Plans: (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate was 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. Through the fiscal year ended June 30, 2024, the rate contributed by the school division for the VRS Teacher Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 112% of the actuarially determined contribution rate. From July 1, 2024 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

The remainder of this page left blank intentionally.

Note 9-Pension Plans: (Continued)

Changes in Net Pension Liability

	Primary Government		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2023	\$ 63,759,064	\$ 49,221,000	\$ 14,538,064
Changes for the year:			
Service cost	\$ 1,083,807	\$ -	\$ 1,083,807
Interest	4,277,582	-	4,277,582
Differences between expected and actual experience	2,790,058	-	2,790,058
Impact in change of proportion	371,478	286,775	84,703
Contributions - employer	-	2,077,213	(2,077,213)
Contributions - employee	-	569,257	(569,257)
Net investment income	-	4,766,988	(4,766,988)
Benefit payments, including refunds of employee contributions	(3,685,502)	(3,685,502)	-
Administrative expenses	-	(31,369)	31,369
Other changes	-	1,002	(1,002)
Net changes	\$ 4,837,423	\$ 3,984,364	\$ 853,059
Balances at June 30, 2024	\$ 68,596,487	\$ 53,205,364	\$ 15,391,123

The remainder of this page left blank intentionally.

Note 9-Pension Plans: (Continued)

Changes in Net Pension Liability (Continued)

	Component Unit Public Service Authority		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2023	\$ 11,867,466	\$ 9,161,499	\$ 2,705,967
Changes for the year:			
Service cost	\$ 194,282	\$ -	\$ 194,282
Interest	766,794	-	766,794
Differences between expected and actual experience	500,143	-	500,143
Impact in change of proportion	(371,478)	(286,778)	(84,700)
Contributions - employer	-	372,359	(372,359)
Contributions - employee	-	102,045	(102,045)
Net investment income	-	854,526	(854,526)
Benefit payments, including refunds of employee contributions	(660,660)	(660,660)	-
Administrative expenses	-	(5,623)	5,623
Other changes	-	180	(180)
Net changes	\$ 429,081	\$ 376,049	\$ 53,032
Balances at June 30, 2024	\$ 12,296,547	\$ 9,537,548	\$ 2,758,999

The remainder of this page left blank intentionally.

Note 9-Pension Plans: (Continued)

Changes in Net Pension Liability (Continued)

	Component Unit School Board (Nonprofessional)		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2023	\$ 18,674,503	\$ 11,651,355	\$ 7,023,148
Changes for the year:			
Service cost	\$ 215,390	\$ -	\$ 215,390
Interest	1,226,737	-	1,226,737
Differences between expected and actual experience	535,270	-	535,270
Contributions - employer	-	792,373	(792,373)
Contributions - employee	-	118,158	(118,158)
Net investment income	-	1,106,858	(1,106,858)
Benefit payments, including refunds of employee contributions	(1,432,019)	(1,432,019)	-
Administrative expenses	-	(7,668)	7,668
Other changes	-	177	(177)
Net changes	<u>\$ 545,378</u>	<u>\$ 577,879</u>	<u>\$ (32,501)</u>
Balances at June 30, 2024	<u>\$ 19,219,881</u>	<u>\$ 12,229,234</u>	<u>\$ 6,990,647</u>

The remainder of this page left blank intentionally.

Note 9-Pension Plans: (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the County, Component Unit Public Service Authority, and Component Unit School Board (nonprofessional) using the discount rate of 6.75%, as well as what the County’s, Component Unit Public Service Authority’s and Component Unit School Board’s (Nonprofessional) net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
County			
Net Pension Liability	\$ 24,050,842	\$ 15,391,123	\$ 8,267,480
Component Unit Public Service Authority			
Net Pension Liability	4,311,335	2,758,999	1,482,022
Component Unit School Board (Nonprofessional)			
Net Pension Liability	8,816,314	6,990,647	5,436,323

The remainder of this page left blank intentionally.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 9-Pension Plans: (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2025, the County, Component Unit Public Service Authority, and Component Unit School Board (nonprofessional) recognized pension expense of \$2,854,954, \$587,272, and \$701,705, respectively. At June 30, 2025, the County, Component Unit Public Service Authority, and Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Primary Government		Component Unit Public Service Authority		Component Unit School Board (Nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,524,101	\$ -	\$ 457,462	\$ -	\$ 268,967	\$ -
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	55,545	55,545	-	-	-
Net difference between projected and actual earnings on pension plan investments	-	1,391,944	-	244,696	-	332,136
Employer contributions subsequent to the measurement date	2,224,352	-	396,374	-	1,103,350	-
Total	\$ 4,748,453	\$ 1,447,489	\$ 909,381	\$ 244,696	\$ 1,372,317	\$ 332,136

\$2,224,352, \$396,374, and \$1,103,350 reported as deferred outflows of resources related to pensions resulting from the County's, Component Unit Public Service Authority's, and Component Unit School Board's (Nonprofessional) contributions, respectively, subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	<u>Primary Government</u>	<u>Component Unit Public Service Authority</u>	<u>Component Unit School Board (Nonprofessional)</u>
2026	\$ 459,867	\$ 146,584	\$ (39,164)
2027	1,154,789	242,975	103,814
2028	(245,782)	(68,857)	(60,170)
2029	(292,262)	(52,391)	(67,649)

Note 9-Pension Plans: (Continued)

Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

Component Unit School Board (Professional):

Plan Description

All full-time, salaried permanent (professional) employees of public-school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information related to the plan description included in the first section of this note.

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required employer contribution rate for the year ended June 30, 2025 was 14.21% of covered employee compensation. This was the General Assembly approved rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$2,239,380 and \$2,338,176 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$51,671 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$52,787 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$5,167,113 for the year ended June 30, 2025.

The remainder of this page left blank intentionally.

Note 9-Pension Plans: (Continued)

Component Unit School Board (Professional): (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the school division reported a liability of \$13,013,107 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2024 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division's proportion was 0.13863% as compared to 0.14502% at June 30, 2023.

For the year ended June 30, 2025, the school division recognized pension expense of \$615,171. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2022 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Component Unit School Board (Professional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,257,591	\$ 267,949
Change in assumptions	236,205	-
Net difference between projected and actual earnings on pension plan investments	-	1,791,262
Changes in proportion and differences between employer contributions and proportionate share of contributions	1,476	1,106,894
Employer contributions subsequent to the measurement date	2,239,380	-
Total	<u>\$ 4,734,652</u>	<u>\$ 3,166,105</u>

Note 9-Pension Plans: (Continued)

Component Unit School Board (Professional): (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$2,239,380 reported as deferred outflows of resources related to pensions resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	<u>Component Unit School Board (professional)</u>
2026	\$ (1,292,666)
2027	753,672
2028	111,781
2029	(243,620)

Actuarial Assumptions

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

The remainder of this page left blank intentionally.

Note 9-Pension Plans: (Continued)

Component Unit School Board (Professional): (Continued)

Actuarial Assumptions: (Continued)

Mortality rates:

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teacher Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teacher Contingent Annuitant Rates projected generationally

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the standard MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Note 9-Pension Plans: (Continued)

Component Unit School Board (Professional): (Continued)

Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system’s total pension liability determined in accordance with GASB Statement No. 67, less that system’s fiduciary net position. As of June 30, 2024, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

		<u>Teacher Employee Retirement Plan</u>
Total Pension Liability	\$	60,622,260
Plan Fiduciary Net Position		<u>51,235,326</u>
Employers' Net Pension Liability (Asset)	\$	<u><u>9,386,934</u></u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		
		84.52%

The total pension liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System’s notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

Sensitivity of the School Divisions Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division’s proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
School division's proportionate share of the VRS Teacher Employee Retirement Plan			
Net Pension Liability (Asset)	\$ 24,175,803	\$ 13,013,107	\$ 3,871,215

Note 9-Pension Plans: (Continued)

Component Unit School Board (professional): (Continued)

Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.retire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Aggregate Pension Information

The following is a summary of deferred outflows, deferred inflows, net pension liabilities (asset), and pension expense for the year ended June 30, 2025.

	Primary Government				Component Unit Public Service Authority			
	Deferred Outflows	Deferred Inflows	Net Pension Liability (Asset)	Pension Expense	Deferred Outflows	Deferred Inflows	Net Pension Liability (Asset)	Pension Expense
VRS Pension Plans:								
Primary Government	\$ 4,748,453	\$ 1,447,489	\$ 15,391,123	\$ 2,854,954	\$ 909,381	\$ 244,696	\$ 2,758,999	\$ 587,272

	Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net Pension Liability (Asset)	Pension Expense
VRS Pension Plans:				
School Board Nonprofessional	\$ 1,372,317	\$ 332,136	\$ 6,990,647	\$ 701,705
School Board Professional	4,734,652	3,166,105	13,013,107	615,171
Totals	\$ 6,106,969	\$ 3,498,241	\$ 20,003,754	\$ 1,316,876

The remainder of this page left blank intentionally.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 10-Deferred/Unavailable and Unearned Revenue:

Unearned and deferred/unavailable revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis, assessments for future periods are deferred.

	Government-wide Statements	Balance Sheet
	Governmental Activities	Governmental Funds
Primary Government:		
Deferred/Unavailable revenue:		
Unavailable property tax revenue representing uncollected property tax billings that are not available for the funding of current expenditures	\$ -	\$ 3,493,112
2nd half assessment-property tax	23,170,562	23,170,562
Prepaid property taxes due after June 30 but paid in advance by taxpayers	42,445	42,445
Unavailable revenue - opioid settlement	-	1,429,171
Unearned Revenue		
Unspent DHCD funds received during the previous and current fiscal years related to the floods in the County	3,795,151	3,795,151
Total unavailable/deferred revenue	\$ 27,008,158	\$ 31,930,441
Component Unit School Board:		
Unearned Revenue		
Unspent grant funds received in advance	\$ 588,973	\$ 588,973

The remainder of this page left blank intentionally.

COUNTY OF BUCHANAN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 11-Capital Assets:

Capital asset activity for the year ended June 30, 2025 was as follows:

Primary Government:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital assets, not being depreciated/amortized:				
Land	\$ 2,346,353	\$ -	\$ -	\$ 2,346,353
Construction in progress	-	1,697,222	-	1,697,222
Total capital assets not being depreciated/amortized	<u>\$ 2,346,353</u>	<u>\$ 1,697,222</u>	<u>\$ -</u>	<u>\$ 4,043,575</u>
Capital assets, being depreciated/amortized:				
Buildings	\$ 34,292,583	\$ 694,477	\$ -	\$ 34,987,060
Machinery and equipment	16,829,184	1,824,523	(261,273)	18,392,434
Right-to-use lease buildings	1,442,612	-	-	1,442,612
Right-to-use lease machinery and equipment	849,355	18,508	(390,743)	477,120
Total capital assets, being depreciated amortized	<u>\$ 53,413,734</u>	<u>\$ 2,537,508</u>	<u>\$ (652,016)</u>	<u>\$ 55,299,226</u>
Accumulated depreciation/amortization:				
Buildings	\$ (13,585,852)	\$ (1,163,630)	\$ -	\$ (14,749,482)
Machinery and equipment	(11,035,122)	(1,557,545)	261,273	(12,331,394)
Right-to-use lease buildings	(455,518)	(151,701)	-	(607,219)
Right-to-use lease machinery and equipment	(493,802)	(156,304)	390,743	(259,363)
Total accumulated depreciation/amortization	<u>\$ (25,570,294)</u>	<u>\$ (3,029,180)</u>	<u>\$ 652,016</u>	<u>\$ (27,947,458)</u>
Total capital assets being depreciated/amortized, net	<u>\$ 27,843,440</u>	<u>\$ (491,672)</u>	<u>\$ -</u>	<u>\$ 27,351,768</u>
Governmental activities capital assets, net	<u>\$ 30,189,793</u>	<u>\$ 1,205,550</u>	<u>\$ -</u>	<u>\$ 31,395,343</u>

The remainder of this page left blank intentionally.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 11-Capital Assets: (Continued)

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government administration	\$ 886,165
Judicial administration	14,638
Public safety	805,545
Public works	486,727
Health and welfare	240,502
Education	242,237
Parks, recreation, and cultural	352,716
Community development	<u>650</u>

Total depreciation/amortization expense-governmental activities \$ 3,029,180

Capital asset activity for the Component Unit - School Board for the year ended June 30, 2025 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental Activities:				
Capital assets, not being depreciated:				
Land	\$ 2,364,692	\$ -	\$ -	\$ 2,364,692
Construction in progress	5,472,946	32,103,567	(188,631)	37,387,882
Total capital assets not being depreciated	<u>\$ 7,837,638</u>	<u>\$ 32,103,567</u>	<u>\$ (188,631)</u>	<u>\$ 39,752,574</u>
Capital assets, being depreciated:				
Buildings	\$ 49,950,828	\$ 783,405	\$ -	\$ 50,734,233
Machinery and equipment	10,478,561	1,527,494	-	12,006,055
Total capital assets, being depreciated	<u>\$ 60,429,389</u>	<u>\$ 2,310,899</u>	<u>\$ -</u>	<u>\$ 62,740,288</u>
Accumulated depreciation:				
Buildings	\$ (43,871,454)	\$ (674,311)	\$ -	\$ (44,545,765)
Machinery and equipment	(5,432,277)	(1,035,592)	-	(6,467,869)
Total accumulated depreciation	<u>\$ (49,303,731)</u>	<u>\$ (1,709,903)</u>	<u>\$ -</u>	<u>\$ (51,013,634)</u>
Total capital assets being depreciated, net	<u>\$ 11,125,658</u>	<u>\$ 600,996</u>	<u>\$ -</u>	<u>\$ 11,726,654</u>
Governmental activities capital assets, net	<u>\$ 18,963,296</u>	<u>\$ 32,704,563</u>	<u>\$ (188,631)</u>	<u>\$ 51,479,228</u>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 13-Risk Management:

The County and its' Component Unit - School Board are exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The County and School Board participate with other organizations in a public entity risk pool for their coverage of general liability, crime, and auto insurance with the Virginia Association of Counties Risk Pool. Each member of this risk pool jointly and severally agrees to assume, pay and discharge any liability. The County and School Board pay the Pool contributions and assessments based upon classification and rates into a designated cash reserve fund out of which expenses of the pool, claims and awards are to be paid. In the event of the loss deficit, or depletion of all available excess insurance, the pool may assess all members in the proportion in which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The County and its' component unit - School Board continue to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 14-Contingencies and Commitments:

Federal programs in which the County and its component units participate were audited in accordance with the provisions Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Pursuant to the provisions of this circular all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests, which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

The County and School Board were involved in major construction projects during the fiscal year as presented below:

Project	Contract Amount	Contract Amount Outstanding at June 30, 2025
County:		
Bethlehem Church Road Pump Station & Pressure Tanks	\$ 193,743	\$ 29,162
Webb Branch Pump Station & Pressure Tanks	209,623	29,956
Component Unit - School Board:		
Buchanan County New High School	91,170,435	69,816,017

On August 4th, 2005 a local private school filed suit against Buchanan County alleging that its real estate had been erroneously assessed for the 2000 tax year. If the claim is successful, the County could be required to refund some portion of the taxes paid for that year. In addition, claims for subsequent years could be filed. The County maintains that the assessment is correct; and, no action has been taken in this case for several years. Currently, the amount of a refund, if any, cannot be reasonable estimated and the County has not recorded a liability in the accompanying financial statements for same.

Note 14-Contingencies and Commitments: (Continued)

At year end, the County was owed approximately \$755,000 in tax revenue and related penalties from companies that have filed for bankruptcy protection. The collectability of these taxes is in question and accordingly, the County has increased their allowance for doubtful accounts in the accompanying financial statements in consideration of same.

In recent years, two flash floods have caused extensive damage in the County. In both cases, a Federal Disaster was declared allowing the County to apply for and receive federal funds to assist in the restoration process. Revenue will be recognized in the financial statements as reimbursable expenses are incurred for allowable projects.

The County sustained significant damage to a road in 2021 and was awarded Virginia Department of Energy (VDOE) AML funds for restoration; however, the County will provide stone for the related projects. The estimated costs of same cannot be reasonably estimated, but same is not expected to be a significant expense for the County.

A gas company has filed a case seeking tax refunds totaling \$182,871 for tax years 2019 through 2022. Currently, the amount of a refund, if any, cannot be reasonable estimated and the County has not recorded a liability in the accompanying financial statements for same.

The County sustained extensive damage from flash flooding that occurred in February of 2025. The County anticipates that a Federal Declaration of Disaster will be declared. If declared, the County may be reimbursed for some of the cost incurred for repairs and restoration. It is anticipated that the repair and restoration process will be ongoing for some period of time; however, the final costs of same cannot be reasonably estimated at this time.

Note 15-Surety Bonds:

Primary Government:

Virginia Association of Counties Group Self Insurance Risk Pool - Surety:

All public officials \$250,000 per occurrence

Travelers Casualty and Surety Company of America:

Treasurer	\$ 400,000
Clerk of the Court	450,000
Commissioner of the Revenue	3,000
Sheriff	30,000

Note 15-Surety Bonds: (Continued)

Component Unit - School Board:

<u>Virginia Association of Counties (VACO) Risk Management Program</u>	
Sherry Fletcher, Superintendent of Schools	
Tonya Cox, Clerk of the School Board	\$ 250,000
Brian Looney, Chairman, School Board	per
Tonya Cox, Textbook/Payable Clerk	occurrence
All School Board employees	

The remainder of this page left blank intentionally.

COUNTY OF BUCHANAN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 16- Restricted Net Position and Restricted/Assigned Fund Balances:

	Governmental	Governmental Funds		Component Unit
	Activities	General Fund	Coal Road	School Board
Restricted Net Position:				
Coal Road Expenditures	\$ 13,276,491	\$ -	\$ 13,276,491	\$ -
Public safety				
Drug Task Force	30,326	30,326	-	-
Local Law Enforcement	21,634	21,634	-	-
29th Circuit Drug Task	4,732	4,732	-	-
Justice Asset Sharing	16	16	-	-
Sheriff's Department Equipment	40,252	40,252	-	-
Commonwealth Attorney Asset Forfeiture	1,506	1,506	-	-
Sheriff's Asset Forfeiture	16,338	16,338	-	-
State Asset Sharing	1,300	1,300	-	-
DARE Program	1,212	1,212	-	-
Commonwealth Attorney Restitution from Drug Task Force	5,281	5,281	-	-
Judicial				
Law Library	70,040	70,040	-	-
Community Development				
Guesses Fork Flood 2021	613,933	613,933	-	-
Whitewood Flood 2022	1,279,710	1,279,710	-	-
2025 Flood	125,780	125,780	-	-
Health and Welfare				
Opioid Settlement Proceeds	2,172,303	2,172,303	-	-
Cafeteria Operations	-	-	-	584,401
School Activity Fund	-	-	-	898,154
Total Restricted Net Position	\$ 17,660,854	\$ 4,384,363	\$ 13,276,491	\$ 1,482,555
Restricted Fund Balance:				
Restricted Net Position above		\$ 4,384,363	\$ 13,276,491	\$ 1,482,555
Less Unavailable Opioid Settlement Proceeds		(1,429,171)	-	-
Total Restricted Fund Balance		\$ 2,955,192	\$ 13,276,491	\$ 1,482,555
Assigned Fund Balance:				
Dog tax funds		\$ 69,723	\$ -	
Water treatment plant facility		3,030,712	-	
Disaster relief		-	1,190,355	
Total Assigned Fund Balance		\$ 3,100,435	\$ 1,190,355	

The remainder of this page left blank intentionally.

Note 17-Other Postemployment Benefits (OPEB) - Health Insurance:

Primary Government - Department of Social Services:

Plan Description

In addition to the pension benefits described in Note 9, The County of Buchanan Department of Social Services (DSS) administers a single-employer healthcare plan (“the Plan”). The Plan provides for participation by eligible retirees and their dependents in the health insurance programs available to employees of the DSS. The Plan was closed to all future entrants as of June 30, 2014. The Plan does not issue a publicly available financial report.

Benefits Provided

The Plan will provide retiring employees and their dependents the option to continue health insurance offered by the DSS. To be eligible, the employee must meet the age and service criteria for immediate retirement benefits under VRS and must be 55 years of age or older. In addition, the retiree must have served at least five (5) years of employment with the DSS. The retiree may retain coverage through DSS for a period of 10 years or until they become eligible for Medicare, whichever occurs first. The benefits, employee contributions, and the employer contributions are governed by the DSS and can be amended through DSS Board action.

Plan Membership

At June 30, 2025 (measurement date), the following employees were covered by the benefit terms:

Retired employees	<u>2</u>
Total	<u>2</u>

Contributions

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the DSS Board. The amount paid by the DSS for OPEB as the benefits came due during the year ended June 30, 2025 was \$43,366.

Total OPEB Liability

The DSS’s total OPEB liability was measured as of June 30, 2025. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date.

Note 17-Other Postemployment Benefits (OPEB) - Health Insurance: (Continued)

Primary Government - Department of Social Services: (Continued)

Actuarial Assumptions

The total OPEB liability in the June 30, 2025, actuarial valuation was determined using the alternative measurement method and used the following actuarial assumptions (as provided by the GASBHelp Tool), applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.00%
Salary Increases	2.00%
Discount Rate	5.20%

The mortality rates were calculated using the Pub-2010 Public Retirement Plans Mortality Tables, with mortality improvement projected for 10 years; this assumption does not include a margin for future improvements in longevity.

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

Discount Rate

The discount rate was based on the 20-year tax exempt municipal bond yield.

Changes in Total OPEB Liability

	Primary Government (DSS)	
	Total OPEB Liability	
	<hr/>	
Balances at June 30, 2024	\$	226,788
Changes for the year:		
Service cost		1
Interest		8,069
Effect of economic/demographic gains or losses		(24,872)
Effect of assumption changes or inputs		(4,150)
Employer contributions		(43,366)
Net changes		<hr/> (64,318) <hr/>
Balances at June 30, 2025	\$	<hr/> <hr/> 162,470 <hr/> <hr/>

Note 17-Other Postemployment Benefits (OPEB) - Health Insurance: (Continued)

Primary Government - Department of Social Services: (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the DSS, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.20%) or one percentage point higher (6.20%) than the current discount rate:

Rate		
1% Decrease (4.20%)	Current Discount Rate (5.20%)	1% Increase (6.20%)
\$ 165,720	\$ 162,470	\$ 159,346

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the DSS, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (4.80% for medical, 10.70% for pharmacy, 2.50% for dental, and 2.00% for vision decreasing ultimate rate of 3.10% for medical and pharmacy and 2.00% for dental and vision) or one percentage point higher (6.80% for medical, 12.70% for pharmacy, 4.50% for dental, and 4.00% for vision decreasing ultimate rate of 5.10% for medical and pharmacy and 4.00% for dental and vision) than the current healthcare cost trend rates:

Rates		
1% Decrease (4.80% for medical, 10.70% for pharmacy, 2.50% for dental, and 2.00% for vision decreasing to 3.10% for medical and pharmacy and 2.00% for dental and vision)	Healthcare Cost Trend (5.80% for medical, 11.70% for pharmacy, 3.50% for dental, and 3.00% for vision decreasing to 4.10% for medical and pharmacy and 3.00% for dental and vision)	1% Increase (6.80% for medical, 12.70% for pharmacy, 4.50% for dental, and 4.00% for vision decreasing to 5.10% for medical and pharmacy and 4.00% for dental and vision)
\$ 159,938	\$ 162,470	\$ 165,047

Note 17-Other Postemployment Benefits (OPEB) - Health Insurance: (Continued)

Primary Government - Department of Social Services: (Continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2025, the DSS recognized OPEB expense in the amount of \$(20,952). At June 30, 2025, the DSS reported no deferred outflows of resources and deferred inflows of resources related to OPEB.

Additional disclosures on changes in total OPEB liability and related ratios can be found in the required supplementary information following the notes to the financial statements.

Component Unit School Board:

Plan Description

In addition to the pension benefits described in Note 9, the School Board administers a single-employer healthcare plan (“the Plan”). The Plan provides for participation by eligible retirees and their dependents in the health insurance programs available to employees. The Plan does not issue a publicly available financial report.

Benefits Provided

To be eligible, the employee must meet the age and service criteria for full-time retirement benefits under VRS, which requires that the employee be age 50 with 30 years of service. The employee may continue coverage until they become eligible for Medicare. The benefits, employee contributions, and the employer contributions are governed by the School Board and can be amended through School Board action.

Plan Membership

At June 30, 2025 (measurement date), the following employees were covered by the benefit terms:

Total retirees with coverage	4
	<hr/>
Total	4
	<hr/> <hr/>

Contributions

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the School Board. The amount paid by the School Board for OPEB as the benefits came due during the year ended June 30, 2025 was \$55,406.

Note 17-Other Postemployment Benefits (OPEB) - Health Insurance: (Continued)

Component Unit School Board: (Continued)

Total OPEB Liability

The School Board’s total OPEB liability was measured as of June 30, 2025. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as June 30, 2025.

Actuarial Assumptions

The total OPEB liability in the June 30, 2025 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	The discount rate is 4.81% based on the S&P Municipal Bond 20 Year High Grade Rate Index as of June 30, 2025, compared to the prior discount rate of 4.21%.
---------------	---

The mortality rate were based on Virginia Retirement System Retiree Mortality Experience Study.

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

Discount Rate

The discount rate used when OPEB plan investments are insufficient to pay for future benefit payments is based on the S&P Municipal Bond 20 Year High Grade Rate Index. The final equivalent single discount rate used for this year’s valuation is 4.81% as of the end of the fiscal year.

Changes in Total OPEB Liability

	<u>Component Unit School Board Total OPEB Liability</u>
Balances at June 30, 2024	\$ 303,660
Changes for the year:	
Interest	10,451
Difference between expected and actual experience	(95,887)
Changes in assumptions	(563)
Benefit payments	(55,406)
Net changes	<u>(141,405)</u>
Balances at June 30, 2025	<u>\$ 162,255</u>

Note 17-Other Postemployment Benefits (OPEB) - Health Insurance: (Continued)

Component Unit School Board: (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.81%) or one percentage point higher (5.81%) than the current discount rate:

Rate		
1% Decrease (3.81%)	Current Discount Rate (4.81%)	1% Increase (5.81%)
\$ 165,843	\$ 162,255	\$ 158,825

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (6.50% decreasing to an ultimate rate of 5.60%) or one percentage point higher (8.50% decreasing to an ultimate rate of 7.60%) than the current healthcare cost trend rates:

Rates		
Healthcare Cost		
1% Decrease (6.50% decreasing to 3.04%)	Trend (7.50% decreasing to 4.04%)	1% Increase (8.50% decreasing to 5.04%)
\$ 159,641	\$ 162,255	\$ 164,933

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2025, the School Board recognized OPEB expense in the amount of \$(85,999). At June 30, 2025, the School Board reported no deferred outflows of resources and deferred inflows of resources related to OPEB.

Additional disclosures on changes in total OPEB liability and related ratios can be found in the required supplementary information following the notes to the financial statements.

The remainder of this page left blank intentionally.

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan):

Plan Description

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

Benefit Amounts

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living calculation. The minimum benefit adjusted for COLA was \$9,532 as of June 30, 2025.

The remainder of this page left blank intentionally.

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Contributions

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% x 60%) and the employer component was 0.47% (1.18% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025 was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability.

Contributions to the GLI Program from the Primary Government were \$60,461 and \$66,270 for the years ended June 30, 2025 and June 30, 2024, respectively.

Contributions to the GLI Program from the Component Unit Public Service Authority were \$10,774 and \$11,880 for the years ended June 30, 2025 and June 30, 2024, respectively.

Contributions to the GLI Program from the Component Unit School Board (nonprofessional) were \$13,102 and \$14,355 for the years ended June 30, 2025 and June 30, 2024, respectively.

Contributions to the GLI Program from the Component Unit School Board (professional) were \$74,108 and \$79,921 for the years ended June 30, 2025 and June 30, 2024, respectively.

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

At June 30, 2025, the Primary Government reported a liability of \$533,330 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Program for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.04779% as compared to 0.04502% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$12,533. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)

At June 30, 2025, the Component Unit Public Service Authority reported a liability of \$95,604 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Program for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.00857% as compared to 0.00838% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$2,247. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the Component Unit School Board (Nonprofessional) reported a liability of \$115,498 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Program for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.01035% as compared to 0.01072% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$895. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the Component Unit School Board (Professional) reported a liability of \$643,217 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Program for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.05764% as compared to 0.06114% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$(23,842). Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Primary Government		Component Unit Public Service Authority		Component Unit School Board (Nonprofessional)		Component Unit School Board (Professional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 84,118	\$ 13,028	\$ 15,079	\$ 2,335	\$ 18,217	\$ 2,821	\$ 101,450	\$ 15,712
Net difference between projected and actual earnings on GLI OPEB program investments	-	44,954	-	8,059	-	9,735	-	54,217
Change in assumptions	3,040	26,431	545	4,738	658	5,724	3,666	31,877
Changes in proportionate share	40,202	14,224	7,207	2,550	8,418	7,008	-	85,105
Employer contributions subsequent to the measurement date	60,461	-	10,774	-	13,102	-	74,108	-
Total	\$ 187,821	\$ 98,637	\$ 33,605	\$ 17,682	\$ 40,395	\$ 25,288	\$ 179,224	\$ 186,911

\$60,461, \$10,774, \$13,102, and \$74,108 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer’s contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	<u>Primary Government</u>	<u>Component Unit Public Service Authority</u>	<u>Component Unit School Board (Nonprofessional)</u>	<u>Component Unit School Board (Professional)</u>
2026	\$ (21,935)	\$ (3,932)	\$ (5,339)	\$ (58,206)
2027	13,090	2,346	2,216	(10,015)
2028	10,051	1,802	1,761	(15,654)
2029	14,688	2,633	2,239	(1,575)
2030	12,829	2,300	1,128	3,655

The remainder of this page left blank intentionally.

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Teachers	3.50%-5.95%
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates - Teachers

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males et forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The remainder of this page left blank intentionally.

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Teachers (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Health Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

NET GLI OPEB Liability

The net OPEB liability (NOL) for the GLI Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan is as follows (amounts expressed in thousands):

	GLI OPEB Plan
Total GLI OPEB Liability	\$ 4,196,055
Plan Fiduciary Net Position	3,080,133
GLI Net OPEB Liability (Asset)	<u>\$ 1,115,922</u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	73.41%

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Long-Term Target Asset Allocation</u>	<u>Arithmetic Long-term Expected Rate of Return</u>	<u>Weighted Average Long-term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u>100.00%</u>		<u>7.07%</u>
		Expected arithmetic nominal return**	<u>7.07%</u>

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

Sensitivity of the Employer’s Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer’s proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
Primary Government's proportionate share of the GLI Plan			
Net OPEB Liability	\$ 829,397	\$ 533,330	\$ 294,147
Component Unit Public Service Authority proportionate share of the GLI Plan			
Net OPEB Liability	\$ 148,677	\$ 95,604	\$ 52,728
Component Unit School Board (Nonprofessional) proportionate share of the GLI Plan			
Net OPEB Liability	\$ 179,614	\$ 115,498	\$ 63,700
Component Unit School Board (Professional) proportionate share of the GLI Plan			
Net OPEB Liability	\$ 1,000,287	\$ 643,217	\$ 354,752

Note 18-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

GLI Program Fiduciary Net Position

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 19-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan):

Plan Description

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC OPEB, including eligibility, coverage, and benefits is described below:

Eligible Employees

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

Benefit Amounts

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

Note 19-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

Contributions

The contribution requirements for active employees is governed by §51.1-1401(E) of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2025 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Plan were \$190,686 and \$177,268 for the years ended June 30, 2025 and June 30, 2024, respectively.

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB

At June 30, 2025, the school division reported a liability of \$1,580,233 for its proportionate share of the VRS Teacher Employee HIC Program Net OPEB Liability. The Net VRS Teacher Employee HIC OPEB Liability was measured as of June 30, 2024 and the total VRS Teacher Employee HIC Program OPEB liability used to calculate the Net VRS Teacher Employee HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division's proportion of the VRS Teacher Employee Health Insurance Credit Program was 0.13674% as compared to 0.14320% at June 30, 2023.

For the year ended June 30, 2025, the school division recognized VRS Teacher Employee HIC OPEB expense of \$33,106. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Net OPEB expense was related to deferred amounts from changes in proportionate share and difference between actual and expected contributions.

The remainder of this page left blank intentionally.

Note 19-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB: (Continued)

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 74,868
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	-	5,621
Change in assumptions	27,223	-
Change in proportionate share	25	214,245
Employer contributions subsequent to the measurement date	<u>190,686</u>	<u>-</u>
Total	<u>\$ 217,934</u>	<u>\$ 294,734</u>

\$190,686 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (79,370)
2027	(59,684)
2028	(51,602)
2029	(43,157)
2030	(21,253)
Thereafter	(12,420)

Note 19-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality Rates - Teachers

Pre-Retirement:

Pub-2010 Amount Weighted Teacher Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The remainder of this page left blank intentionally.

Note 19-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Teachers: (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2024, NOL amounts for the VRS Teacher Employee HIC Plan are as follows (amounts expressed in thousands):

	Teacher Employee HIC OPEB Plan
Total Teacher Employee HIC OPEB Liability	\$ 1,478,105
Plan Fiduciary Net Position	322,457
Teacher Employee Net HIC OPEB Liability (Asset)	<u>\$ 1,155,648</u>
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability	21.82%

The total Teacher Employee HIC OPEB liability is calculated by the System’s actuary, and the plan’s fiduciary net position is reported in the System’s financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

Note 19-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	5.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Note 19-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by each school division for the VRS Teacher Employee HIC Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2024 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

Sensitivity of the School Division’s Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division’s proportionate share of the VRS Teacher Employee HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan Net HIC OPEB Liability	\$ 1,797,119	\$ 1,580,233	\$ 1,396,402

Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee HIC Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

The remainder of this page left blank intentionally.

Note 20-Health Insurance Credit (HIC) Plan (OPEB Plan):

Plan Description

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

Benefit Amounts

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

Note 20-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Employees Covered by Benefit Terms

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	62
Inactive members:	
Vested inactive members	2
Long-term disability	1
Inactive members active elsewhere in VRS	<u>19</u>
Total inactive members	<u>84</u>
Active members	<u>98</u>
Total covered employees	<u><u>182</u></u>

Contributions

The contribution requirements for active employees is governed by §51.1-1402(E) of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The school division’s contractually required employer contribution rate for the year ended June 30, 2025 was 2.35% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the HIC Plan were \$65,361 and \$61,834 for the years ended June 30, 2025 and June 30, 2024, respectively.

Net HIC OPEB Liability

The school division’s net HIC OPEB liability was measured as of June 30, 2024. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Note 20-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation: Locality - General employees	3.50%-5.35%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The remainder of this page left blank intentionally.

Note 20-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

The remainder of this page left blank intentionally.

Note 20-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Note 20-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Discount Rate

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the HIC OPEB was 100% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

Changes in Net HIC OPEB Liability

	Increase (Decrease)		
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 348,075	\$ 81,791	\$ 266,284
Changes for the year:			
Service cost	\$ 2,493	\$ -	\$ 2,493
Interest	22,630	-	22,630
Differences between expected and actual experience	231	-	231
Contributions - employer	-	61,834	(61,834)
Net investment income	-	9,096	(9,096)
Benefit payments	(30,624)	(30,624)	-
Administrative expenses	-	(141)	141
Net changes	\$ (5,270)	\$ 40,165	\$ (45,435)
Balances at June 30, 2024	\$ 342,805	\$ 121,956	\$ 220,849

The remainder of this page left blank intentionally.

Note 20-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Sensitivity of the School Division’s HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division’s HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division’s net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
School Division's Net HIC OPEB Liability	\$ 250,293	\$ 220,849	\$ 195,343

HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB

For the year ended June 30, 2025, the school division recognized HIC Plan OPEB expense of \$(52,355). At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to the school division’s HIC Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 159	\$ 74,872
Net difference between projected and actual earnings on HIC OPEB plan investments	-	1,270
Employer contributions subsequent to the measurement date	65,361	-
Total	\$ 65,520	\$ 76,142

The remainder of this page left blank intentionally.

Note 20-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB (Continued)

\$65,361 reported as deferred outflows of resources related to the HIC OPEB resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (66,048)
2027	(8,958)
2028	(471)
2029	(506)

HIC Plan Data

Information about the VRS Political Subdivision HIC Plan is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 21-Line of Duty Act (LODA) Program:

Plan Description

The Virginia Retirement System (VRS) Line of Duty Act Program (LODA) was established pursuant to §9.1-400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The LODA Program provides death and health insurance benefits to eligible state employees and local government employees, including volunteers, who die or become disabled as a result of the performance of their duties as a public safety officer. In addition, health insurance benefits are provided to eligible survivors and family members. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System). Participating employers made contributions to the program beginning in FY 2012. The employer contributions are determined by the System’s actuary using anticipated program costs and the number of covered individuals associated with all participating employers.

The remainder of this page left blank intentionally.

Note 21-Line of Duty Act (LODA) Program: (Continued)

The specific information for the LODA Program OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

All paid employees and volunteers in hazardous duty positions in Virginia localities and hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS) are automatically covered by the LODA Program. As required by statute, the Virginia Retirement System (the System) is responsible for managing the assets of the program

Benefit Amounts

The LODA program death benefit is a one-time payment made to the beneficiary or beneficiaries of a covered individual. Amounts vary as follows: \$100,000 when a death occurs as the direct or proximate result of performing duty as of January 1, 2006, or after; \$25,000 when the cause of death is attributed to one of the applicable presumptions and occurred earlier than five years after the retirement date (the benefit will be \$75,000 for approved presumptive deaths occurring on or after January 1, 2025); or an additional \$20,000 benefit is payable when certain members of the National Guard and U.S. military reserves are killed in action in any armed conflict on or after October 7, 2001.

The LODA program also provides health insurance benefits. The health insurance benefits are managed through the Virginia Department of Human Resource Management (DHRM). The health benefits are modeled after the State Employee Health Benefits Program plans and provide consistent, premium-free continued health plan coverage for LODA-eligible disabled individuals, survivors and family members.

Contributions

The contribution requirements for the LODA Program are governed by §9.1-400.1 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies by the Virginia General Assembly. Each employer's contractually required employer contribution rate for the LODA Program for the year ended June 30, 2025 was \$1,015 per covered full-time-equivalent employee. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023 and represents the pay-as-you-go funding rate and not the full actuarial cost of the benefits under the program. The actuarially determined pay-as-you-go rate was expected to finance the costs and related expenses of benefits payable during the year. Contributions to the LODA Program from the entity were \$86,021 and \$76,360 for the years ended June 30, 2025 and June 30, 2024, respectively.

The remainder of this page left blank intentionally.

Note 21-Line of Duty Act (LODA) Program: (Continued)

LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB

At June 30, 2025, the entity reported a liability of \$1,993,630 for its proportionate share of the Net LODA OPEB Liability. The Net LODA OPEB Liability was measured as of June 30, 2024 and the total LODA OPEB liability used to calculate the Net LODA OPEB Liability was determined by an actuarial valuation as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The entity’s proportion of the Net LODA OPEB Liability was based on the entity’s actuarially determined pay-as-you-go employer contributions to the LODA OPEB plan for the year ended June 30, 2024 relative to the total of the actuarially determined pay-as-you-go employer contributions for all participating employers. At June 30, 2024, the entity’s proportion was 0.50657% as compared to 0.47780% at June 30, 2023.

For the year ended June 30, 2025, the entity recognized LODA OPEB expense of \$274,385. Since there was a change in proportionate share between measurement dates, a portion of the LODA OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the entity reported deferred outflows of resources and deferred inflows of resources related to the LODA OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience \$	69,366	\$ 486,984
Net difference between projected and actual earnings on LODA OPEB plan investments	-	6,590
Change in assumptions	367,507	401,527
Change in proportionate share	264,815	51,151
Employer contributions subsequent to the measurement date	<u>86,021</u>	<u>-</u>
Total	<u>\$ 787,709</u>	<u>\$ 946,252</u>

The remainder of this page left blank intentionally.

Note 21-Line of Duty Act (LODA) Program: (Continued)

LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB (Continued)

\$86,021 reported as deferred outflows of resources related to the LODA OPEB resulting from the entity’s contributions subsequent to the measurement date will be recognized as a reduction of the Net LODA OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the LODA OPEB will be recognized in LODA OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>		
2026	\$	(10,460)
2027		987
2028		(10,444)
2029		(27,261)
2030		(51,351)
Thereafter		(146,035)

Actuarial Assumptions

The total LODA OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

The remainder of this page left blank intentionally.

Note 21-Line of Duty Act (LODA) Program: (Continued)

Actuarial Assumptions: (Continued)

Inflation	2.50%
Salary increases, including inflation:	
Locality employees	N/A
Medical cost trend rates assumption:	
Under age 65	7.25%-4.25%
Ages 65 and older	6.50%-4.25%
Year of ultimate trend rate:	
Under age 65	Fiscal year ended 2034
Ages 65 and older	Fiscal year ended 2034
Investment rate of return	3.97%, including inflation*

*Since LODA is funded on a current-disbursement basis, the assumed annual rate of return of 3.97% was used since it approximates the risk-free rate of return.

Mortality Rates - Non-Largest Ten Locality Employers with Public Safety Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Note 21-Line of Duty Act (LODA) Program: (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers with Public Safety Employees (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change

Net LODA OPEB Liability

The net OPEB liability (NOL) for the LODA Program represents the program’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the LODA Program is as follows (amounts expressed in thousands):

	LODA Program
	<u> </u>
Total LODA OPEB Liability	\$ 398,395
Plan Fiduciary Net Position	4,841
LODA Net OPEB Liability (Asset)	<u><u>\$ 393,554</u></u>
Plan Fiduciary Net Position as a Percentage of the Total LODA OPEB Liability	1.22%

The total LODA OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

Note 21-Line of Duty Act (LODA) Program: (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on LODA OPEB Program’s investments was set at 3.97% for this valuation. Since LODA is funded on a current-disbursement basis, it is not able to use the VRS Pooled Investments 6.75% assumption. Instead, the assumed annual rate of return of 3.97% was used since it approximates the risk-free rate of return. This Single Equivalent Interest Rate (SEIR) is the applicable municipal bond index rate based on the Fidelity Fixed Income General Obligation 20-year Municipal Bond Index as of the measurement date of June 30, 2024.

Discount Rate

The discount rate used to measure the total LODA OPEB liability was 3.97%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made per the VRS Statutes and that they will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by participating employers to the LODA OPEB Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly.

Sensitivity of the Covered Employer’s Proportionate Share of the Net LODA OPEB Liability to Changes in the Discount Rate

The following presents the covered employer’s proportionate share of the net LODA OPEB liability using the discount rate of 3.97%, as well as what the covered employer’s proportionate share of the net LODA OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.97%) or one percentage point higher (4.97%) than the current rate:

	Discount Rate		
	1% Decrease (2.97%)	Current (3.97%)	1% Increase (4.97%)
County's proportionate share of the LODA Net OPEB Liability	\$ 2,210,094	\$ 1,993,630	\$ 1,807,496

The remainder of this page left blank intentionally.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 21-Line of Duty Act (LODA) Program: (Continued)

Sensitivity of the Covered Employer’s Proportionate Share of the Net LODA OPEB Liability to Changes in the Health Care Trend Rate

Because the LODA Program contains a provision for the payment of health insurance premiums, the liabilities are also impacted by the health care trend rates. The following presents the covered employer’s proportionate share of the net LODA OPEB liability using the health care trend rate of 7.25% decreasing to 4.25%, as well as what the covered employer’s proportionate share of the net LODA OPEB liability would be if it were calculated using a health care trend rate that is one percentage point lower (6.25% decreasing to 3.25%) or one percentage point higher (8.25% decreasing to 5.25%) than the current rate:

	Health Care Trend Rates		
	1% Decrease (6.25% decreasing to 3.25%)	Current (7.25% decreasing to 4.25%)	1% Increase (8.25% decreasing to 5.25%)
County's proportionate share of the LODA Net OPEB Liability	\$ 1,698,308	\$ 1,993,630	\$ 2,355,995

LODA OPEB Fiduciary Net Position

Detailed information about the LODA Program Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 22-Aggregate Other Postemployment Benefits Information:

The following is a summary of deferred outflows, deferred inflows, net other postemployment benefits liabilities, and other postemployment benefits expense for the year ended June 30, 2025.

	Primary Government				Component Unit Public Service Authority				Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net OPEB Liability (Asset)	OPEB Expense	Deferred Outflows	Deferred Inflows	Net OPEB Liability (Asset)	OPEB Expense	Deferred Outflows	Deferred Inflows	Net OPEB Liability (Asset)	OPEB Expense
DSS Stand-Alone Plan	\$ -	\$ -	\$ 162,470	\$ (20,952)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
School Stand-Alone Plan	-	-	-	-	-	-	-	-	-	-	162,255	(85,999)
VRS OPEB Plans:												
Group Life Insurance Program												
County	187,821	98,637	533,330	12,533	33,605	17,682	95,604	2,247	-	-	-	-
School Board Nonprofessional	-	-	-	-	-	-	-	-	40,395	25,288	115,498	895
School Board Professional	-	-	-	-	-	-	-	-	179,224	186,911	643,217	(23,842)
Teacher Health Insurance Credit Program	-	-	-	-	-	-	-	-	217,934	294,734	1,580,233	33,106
Political Subdivision Retiree HIC												
Plan (School Board nonprofessional)	-	-	-	-	-	-	-	-	65,520	76,142	220,849	(52,355)
Line of Duty Act	787,709	946,252	1,993,630	274,385	-	-	-	-	-	-	-	-
Totals	\$ 975,530	\$ 1,044,889	\$ 2,689,430	\$ 265,966	\$ 33,605	\$ 17,682	\$ 95,604	\$ 2,247	\$ 503,073	\$ 583,075	\$ 2,722,052	\$ (128,195)

COUNTY OF BUCHANAN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 23-Self Health Insurance:

The County (including component units) established a limited risk management program for health insurance. Premiums are paid into the health plan fund from the County and component units and are available to pay claims, and administrative costs of the program. During the fiscal year 2025, a total of \$13,012,691 was paid in benefits and administrative costs. The risk assumed by the County is based on the number of participants in the program. The risk varies by the number of participants and their specific plan type. Incurred but not reported claims of \$610,156 have been accrued as a liability based primarily on actual cost incurred prior to June 30 but paid after year-end. Interfund premiums are based primarily upon the insured funds' claims experience and are reported as quasi-external interfund transactions. Changes in the claims liability for the current and the two prior fiscal years are as follows:

Fiscal Year	Current Year			
	Balance at Beginning of Fiscal Year	Claims and Changes in Estimates	Claim Payments	Balance at End of Fiscal Year
2024-25	\$ 539,610	\$ 13,012,691	\$ (12,942,145)	\$ 610,156
2023-24	713,934	11,220,601	(11,394,925)	539,610
2022-23	872,725	10,082,124	(10,240,915)	713,934

Note 24-Concentration Risk:

Historically, the County General Fund has relied on taxes generated by the Coal and Gas Industries. Direct taxes remitted from same include mineral license, methane gas and machinery and tools taxes as presented below by fiscal year.

General Fund Revenues	Fiscal Year Ending June 30,									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Machinery and Tools Taxes	\$ 6,328,871	\$ 4,770,027	\$ 4,053,995	\$ 4,234,926	\$ 5,073,183	\$ 4,354,311	\$ 5,270,520	\$ 6,215,897	\$ 5,255,072	\$ 5,697,213
Mineral License	7,124,450	7,573,115	12,167,236	13,844,790	4,519,790	4,561,580	8,374,742	7,888,531	7,702,654	4,338,710
Methane Gas	919,249	686,491	995,214	1,058,572	364,222	305,747	667,740	669,453	625,074	419,947
Total	\$ 14,372,570	\$ 13,029,633	\$ 17,216,445	\$ 19,138,288	\$ 9,957,195	\$ 9,221,638	\$ 14,313,002	\$ 14,773,881	\$ 13,582,800	\$ 10,455,870

Any significant decline in these revenues could adversely affect the County's ability to maintain current budget initiatives. The significant fluctuation in revenue above is largely related to changes in market prices and delivered volumes of natural gas and coal, two variables over which the County has no influence. In addition, the County anticipates that other revenue sources would be negatively impacted by a shrinking coal and gas economy.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 25-Adoption of Accounting Principle:

The County and School Board implemented provision of the Governmental Accounting Standards Board Statement No. 101, *Compensated Absences*. The objective of Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The change in accounting principle resulted in the following restatement of net position:

	Primary Government	Component Unit
	Governmental Activities	School Board
Beginning net position, as previously stated	\$ 80,215,849	\$ 5,292,963
Restatement for GASB 101 Implementation	(303,898)	(678,083)
Beginning net position, as restated	<u>\$ 79,911,951</u>	<u>\$ 4,614,880</u>

Note 26-Upcoming Pronouncements:

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital asset note disclosures by major class of underlying asset, it also requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Implementation Guide No. 2025-1, *Implementation Guidance Update–2025*, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

Required Supplementary Information

County of Buchanan, Virginia
General Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
General property taxes	\$ 18,759,378	\$ 18,759,382	\$ 20,279,067	\$ 1,519,685
Other local taxes	11,064,522	11,064,522	10,619,799	(444,723)
Permits, privilege fees, and regulatory licenses	41,803	44,203	50,269	6,066
Fines and forfeitures	4,672.00	4,672.00	3,104	(1,568)
Revenue from the use of money and property	1,525,690	1,525,690	1,644,480	118,790
Charges for services	1,119,287	1,199,852	1,590,323	390,471
Miscellaneous	1,809,590	1,608,396	1,140,070	(468,326)
Recovered costs	1,862,791	1,293,375	369,592	(923,783)
Intergovernmental	43,589,701	44,191,761	26,564,061	(17,627,700)
Total revenues	\$ 79,777,434	\$ 79,691,853	\$ 62,260,765	\$ (17,431,088)
EXPENDITURES				
Current:				
General government administration	\$ 4,254,181	\$ 4,505,638	\$ 3,761,962	\$ 743,676
Judicial administration	2,483,025	2,609,037	2,284,035	325,002
Public safety	11,026,276	12,612,734	10,361,429	2,251,305
Public works	7,987,468	8,818,434	8,362,484	455,950
Health and welfare	36,554,615	38,277,561	20,212,748	18,064,813
Education	7,902,199	8,301,699	7,851,361	450,338
Parks, recreation, and cultural	3,341,630	5,025,608	3,316,366	1,709,242
Community development	9,329,094	10,082,630	8,514,878	1,567,752
Nondepartmental	75,250	75,250	91	75,159
Capital projects	2,800,000	48,125	-	48,125
Debt service:				
Principal retirement	644,550	644,550	644,550	-
Interest and other fiscal charges	128,212	128,212	128,212	-
Total expenditures	\$ 86,526,500	\$ 91,129,478	\$ 65,438,116	\$ 25,691,362
Excess (deficiency) of revenues over (under) expenditures	\$ (6,749,066)	\$ (11,437,625)	\$ (3,177,351)	\$ 8,260,274
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ 56,000	\$ 1,556,500	\$ 3,173,404	\$ 1,616,904
Transfers out	(10,000)	(10,000)	-	10,000
Issuance of lease liability	-	-	18,508	18,508
Total other financing sources (uses)	\$ 46,000	\$ 1,546,500	\$ 3,191,912	\$ 1,645,412
Net change in fund balances	\$ (6,703,066)	\$ (9,891,125)	\$ 14,561	\$ 9,905,686
Fund balances - beginning	6,703,066	9,891,125	42,132,814	32,241,689
Fund balances - ending	\$ -	\$ -	\$ 42,147,375	\$ 42,147,375

County of Buchanan, Virginia
Special Revenue Fund - Coal Road Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Other local taxes	\$ 8,000,000	\$ 8,000,000	\$ 7,124,451	\$ (875,549)
Revenue from the use of money and property	900,000	900,000	596,520	(303,480)
Miscellaneous	540,000	564,801	501,678	(63,123)
Intergovernmental	-	-	128,594	128,594
Total revenues	\$ 9,440,000	\$ 9,464,801	\$ 8,351,243	\$ (1,113,558)
EXPENDITURES				
Current:				
Public works	\$ 12,762,440	\$ 11,287,375	\$ 6,835,465	\$ 4,451,910
Community development	3,150,000	3,150,000	2,664,073	485,927
Total expenditures	\$ 15,912,440	\$ 14,437,375	\$ 9,499,538	\$ 4,937,837
Excess (deficiency) of revenues over (under) expenditures	\$ (6,472,440)	\$ (4,972,574)	\$ (1,148,295)	\$ 3,824,279
OTHER FINANCING SOURCES (USES)				
Transfers out	\$ (930,000)	\$ (930,000)	\$ (3,453,404)	\$ (2,523,404)
Total other financing sources (uses)	\$ (930,000)	\$ (930,000)	\$ (3,453,404)	\$ (2,523,404)
Net change in fund balances	\$ (7,402,440)	\$ (5,902,574)	\$ (4,601,699)	\$ 1,300,875
Fund balances - beginning	7,402,440	5,902,574	17,878,190	11,975,616
Fund balances - ending	\$ -	\$ -	\$ 13,276,491	\$ 13,276,491

County of Buchanan, Virginia
Special Revenue Fund - Disaster Relief Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
EXPENDITURES				
Current:				
Health and welfare	\$ 350,000	\$ 350,000	\$ 223,566	\$ 126,434
Total expenditures	\$ 350,000	\$ 350,000	\$ 223,566	\$ 126,434
Excess (deficiency) of revenues over (under) expenditures	\$ (350,000)	\$ (350,000)	\$ (223,566)	\$ 126,434
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ 350,000	\$ 350,000	\$ 280,000	\$ (70,000)
Total other financing sources (uses)	\$ 350,000	\$ 350,000	\$ 280,000	\$ (70,000)
Net change in fund balances	\$ -	\$ -	\$ 56,434	\$ 56,434
Fund balances - beginning	-	-	1,133,921	1,133,921
Fund balances - ending	\$ -	\$ -	\$ 1,190,355	\$ 1,190,355

County of Buchanan, Virginia
 Schedule of Changes in Net Pension Liability and Related Ratios
 Primary Government - Pension Plans
 For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability										
Service cost	\$ 1,083,807	\$ 980,857	\$ 860,532	\$ 917,639	\$ 915,528	\$ 877,706	\$ 858,187	\$ 902,161	\$ 897,687	\$ 890,472
Interest	4,277,582	3,973,463	3,876,243	3,624,854	3,518,770	3,338,585	3,230,567	3,138,369	2,969,931	2,885,434
Assumption changes				1,587,545	-	1,529,321	-	(213,522)	-	-
Differences between expected and actual experience	2,790,058	2,478,623	867,844	(55,360)	373,269	751,782	(438,278)	(380,889)	1,074,430	(639,454)
Impact in change of proportion	371,478	(1,085,271)	-	(276,854)	556,355	230,865	117,625	(418,631)	29,231	-
Benefit payments	(3,685,502)	(3,118,272)	(3,280,482)	(3,141,368)	(2,776,871)	(2,458,897)	(2,217,558)	(2,275,697)	(1,958,614)	(1,958,543)
Net change in total pension liability	\$ 4,837,423	\$ 3,229,400	\$ 2,324,137	\$ 2,656,456	\$ 2,587,051	\$ 4,269,362	\$ 1,550,543	\$ 751,791	\$ 3,012,665	\$ 1,177,909
Total pension liability - beginning	\$ 63,759,064	\$ 60,529,664	\$ 58,205,527	\$ 55,549,071	\$ 52,962,020	\$ 48,692,658	\$ 47,142,115	\$ 46,390,324	\$ 43,377,659	\$ 42,199,750
Total pension liability - ending (a)	\$ 68,596,487	\$ 63,759,064	\$ 60,529,664	\$ 58,205,527	\$ 55,549,071	\$ 52,962,020	\$ 48,692,658	\$ 47,142,115	\$ 46,390,324	\$ 43,377,659
Plan fiduciary net position										
Impact in change of proportion	\$ 286,775	\$ (847,127)	\$ -	\$ (197,746)	\$ 416,240	\$ 179,200	\$ 89,185	\$ (296,522)	\$ 21,935	\$ -
Contributions - employer	2,077,213	1,823,404	1,383,906	1,326,087	1,215,397	1,167,023	1,123,139	1,105,840	1,237,155	1,210,444
Contributions - employee	569,257	1,143,811	454,269	449,184	465,236	458,834	448,173	438,299	460,784	464,747
Net investment income	4,766,988	2,999,477	(37,847)	10,670,436	759,971	2,508,622	2,633,982	3,939,533	566,735	1,432,891
Benefit payments	(3,685,502)	(3,118,272)	(3,280,480)	(3,141,368)	(2,776,871)	(2,458,897)	(2,217,558)	(2,275,697)	(1,958,614)	(1,958,543)
Administrator charges	(31,369)	(29,004)	(30,566)	(27,147)	(26,263)	(25,056)	(22,782)	(23,005)	(20,095)	(19,600)
Other	1,002	1,218	1,110	1,000	(894)	(1,581)	(2,346)	(3,493)	(240)	(303)
Net change in plan fiduciary net position	\$ 3,984,364	\$ 1,973,507	\$ (1,509,608)	\$ 9,080,446	\$ 52,816	\$ 1,828,145	\$ 2,051,793	\$ 2,884,955	\$ 307,660	\$ 1,179,636
Plan fiduciary net position - beginning	\$ 49,221,000	\$ 47,247,493	\$ 48,757,101	\$ 39,676,655	\$ 39,623,839	\$ 37,795,694	\$ 35,743,901	\$ 32,858,946	\$ 32,551,286	\$ 31,421,650
Plan fiduciary net position - ending (b)	\$ 53,205,364	\$ 49,221,000	\$ 47,247,493	\$ 48,757,101	\$ 39,676,655	\$ 39,623,839	\$ 37,795,694	\$ 35,743,901	\$ 32,858,946	\$ 32,551,286
County's net pension liability - ending (a) - (b)	\$ 15,391,123	\$ 14,538,064	\$ 13,282,171	\$ 9,448,426	\$ 15,872,416	\$ 13,338,181	\$ 10,896,964	\$ 11,398,214	\$ 13,531,378	\$ 10,826,373
Plan fiduciary net position as a percentage of the total pension liability	77.20%	77.20%	78.06%	83.77%	74.81%	74.81%	77.62%	75.82%	70.83%	75.04%
Covered payroll	\$ 12,224,003	\$ 10,576,558	\$ 9,594,371	\$ 9,139,550	\$ 9,695,905	\$ 9,173,848	\$ 8,927,964	\$ 8,775,714	\$ 9,202,667	\$ 8,958,100
County's net pension liability as a percentage of covered payroll	125.91%	137.46%	138.44%	103.38%	163.70%	145.39%	122.05%	129.88%	147.04%	120.86%

County of Buchanan, Virginia
 Schedule of Changes in Net Pension Liability and Related Ratios
 Component Unit Public Service Authority - Pension Plans
 For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability										
Service cost	\$ 194,282	\$ 182,567	\$ 141,872	\$ 151,285	\$ 145,621	\$ 150,292	\$ 151,716	\$ 162,139	\$ 151,778	\$ 151,259
Interest	766,794	739,580	639,049	597,604	559,687	571,676	571,120	564,035	502,145	490,132
Assumption changes	-	-	-	261,727	-	261,870	-	(38,375)	-	-
Differences between expected and actual experience	500,143	461,346	143,075	(9,127)	59,371	128,730	(77,482)	(68,454)	181,661	(108,620)
Impact in change of proportion	(371,478)	1,085,271	-	276,854	(556,355)	(230,865)	(117,625)	418,631	(29,231)	-
Benefit payments	(660,660)	(580,403)	(540,830)	(517,895)	(441,682)	(421,044)	(392,034)	(408,994)	(331,155)	(332,686)
Net change in total pension liability	\$ 429,081	\$ 1,888,361	\$ 383,166	\$ 760,448	\$ (233,358)	\$ 460,659	\$ 135,695	\$ 628,982	\$ 475,198	\$ 200,085
Total pension liability - beginning	11,867,466	9,979,105	9,595,939	8,835,491	9,068,849	8,608,190	8,472,495	7,843,513	7,368,315	7,168,230
Total pension liability - ending (a)	\$ 12,296,547	\$ 11,867,466	\$ 9,979,105	\$ 9,595,939	\$ 8,835,491	\$ 9,068,849	\$ 8,608,190	\$ 8,472,495	\$ 7,843,513	\$ 7,368,315
Plan fiduciary net position										
Impact in change of proportion	\$ (286,778)	\$ 847,127	\$ -	\$ 197,746	\$ (416,240)	\$ (179,200)	\$ (89,185)	\$ 296,522	\$ (21,935)	\$ -
Contributions - employer	372,359	339,390	228,155	218,623	193,318	199,833	198,555	198,744	209,174	205,611
Contributions - employee	102,045	212,897	74,892	74,054	73,999	78,568	79,231	78,772	77,908	78,944
Net investment income	854,526	558,292	(6,239)	1,759,161	120,879	429,559	465,652	708,022	95,821	243,397
Benefit payments	(660,660)	(580,403)	(540,830)	(517,895)	(441,682)	(421,044)	(392,034)	(408,994)	(331,155)	(332,686)
Administrator charges	(5,623)	(5,398)	(5,039)	(4,475)	(4,177)	(4,290)	(4,027)	(4,134)	(3,397)	(3,329)
Other	180	227	183	165	(143)	(271)	(415)	(628)	(41)	(52)
Net change in plan fiduciary net position	\$ 376,049	\$ 1,372,132	\$ (248,878)	\$ 1,727,379	\$ (474,046)	\$ 103,155	\$ 257,777	\$ 868,304	\$ 26,375	\$ 191,885
Plan fiduciary net position - beginning	9,161,499	7,789,367	8,038,245	6,310,866	6,784,912	6,681,757	6,423,980	5,555,676	5,529,301	5,337,416
Plan fiduciary net position - ending (b)	\$ 9,537,548	\$ 9,161,499	\$ 7,789,367	\$ 8,038,245	\$ 6,310,866	\$ 6,784,912	\$ 6,681,757	\$ 6,423,980	\$ 5,555,676	\$ 5,529,301
Authority's net pension liability - ending (a) - (b)	\$ 2,758,999	\$ 2,705,967	\$ 2,189,738	\$ 1,557,694	\$ 2,524,625	\$ 2,283,937	\$ 1,926,433	\$ 2,048,515	\$ 2,287,837	\$ 1,839,014
Plan fiduciary net position as a percentage of the total pension liability	77.56%	77.20%	78.06%	83.77%	74.81%	74.81%	77.62%	75.82%	70.83%	75.04%
Covered payroll	\$ 2,191,265	\$ 1,968,613	\$ 1,548,904	\$ 1,483,831	\$ 1,542,206	\$ 1,570,867	\$ 1,637,446	\$ 1,586,319	\$ 1,564,773	\$ 1,546,539
Authority's net pension liability as a percentage of covered payroll	125.91%	137.46%	141.37%	104.98%	163.70%	145.39%	117.65%	129.14%	146.21%	118.91%

County of Buchanan, Virginia
 Schedule of Components of and Changes in Net Pension Liability and Related Ratios
 Component Unit School Board (Nonprofessional) - Pension Plans
 For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability										
Service cost	\$ 215,390	\$ 186,209	\$ 163,116	\$ 169,903	\$ 184,742	\$ 186,992	\$ 193,391	\$ 210,896	\$ 210,213	\$ 205,782
Interest	1,226,737	1,217,807	1,281,267	1,239,814	1,229,603	1,233,710	1,236,632	1,243,970	1,201,949	1,221,718
Assumption changes				380,416		415,202		102,069		
Differences between expected and actual experience										
Benefit payments	\$ 535,270	\$ 162,238	\$ (967,851)	\$ 98,784	\$ 190,484	\$ 160,635	\$ (43,491)	\$ (258,786)	\$ 594,881	\$ (293,727)
Net change in total pension liability	\$ (1,432,019)	\$ (1,494,263)	\$ (1,385,286)	\$ (1,490,524)	\$ (1,416,594)	\$ (1,392,665)	\$ (1,463,882)	\$ (1,342,066)	\$ (1,471,428)	\$ (1,360,929)
Total pension liability - beginning	\$ 18,674,503	\$ 18,602,512	\$ 19,511,266	\$ 19,112,873	\$ 18,924,638	\$ 18,320,764	\$ 18,398,114	\$ 18,442,031	\$ 17,906,416	\$ 18,133,572
Total pension liability - ending (a)	\$ 19,219,881	\$ 18,674,503	\$ 18,602,512	\$ 19,511,266	\$ 19,112,873	\$ 18,924,638	\$ 18,320,764	\$ 18,398,114	\$ 18,442,031	\$ 17,906,416
Plan fiduciary net position										
Contributions - employer	\$ 792,373	\$ 753,442	\$ 647,631	\$ 608,176	\$ 580,509	\$ 557,391	\$ 489,198	\$ 483,742	\$ 495,623	\$ 511,145
Contributions - employee	118,158	112,409	98,177	93,599	100,363	96,884	104,230	98,616	108,112	112,065
Net investment income	1,106,858	721,801	(3,867)	2,702,125	201,521	691,366	781,506	1,228,869	170,940	502,728
Benefit payments	(1,432,019)	(1,494,263)	(1,385,286)	(1,490,524)	(1,416,594)	(1,392,665)	(1,463,882)	(1,342,066)	(1,471,428)	(1,360,929)
Administrator charges	(7,668)	(7,459)	(7,694)	(7,283)	(7,343)	(7,440)	(7,308)	(7,654)	(7,278)	(7,507)
Other	177	288	272	248	(232)	(433)	(677)	(1,075)	(77)	(105)
Net change in plan fiduciary net position	\$ 577,879	\$ 86,218	\$ (650,767)	\$ 1,906,341	\$ (541,776)	\$ (54,897)	\$ (96,933)	\$ 460,432	\$ (704,108)	\$ (242,603)
Plan fiduciary net position - beginning	\$ 11,651,355	\$ 11,565,137	\$ 12,215,904	\$ 10,309,563	\$ 10,851,339	\$ 10,906,236	\$ 11,003,169	\$ 10,542,737	\$ 11,246,845	\$ 11,489,448
Plan fiduciary net position - ending (b)	\$ 12,229,234	\$ 11,651,355	\$ 11,565,137	\$ 12,215,904	\$ 10,309,563	\$ 10,851,339	\$ 10,906,236	\$ 11,003,169	\$ 10,542,737	\$ 11,246,845
School division's net pension liability - ending (a) - (b)	\$ 6,990,647	\$ 7,023,148	\$ 7,037,375	\$ 7,295,362	\$ 8,803,310	\$ 8,073,299	\$ 7,414,528	\$ 7,394,945	\$ 7,899,294	\$ 6,659,571
Plan fiduciary net position as a percentage of the total pension liability	63.63%	62.39%	62.17%	62.61%	53.94%	57.34%	59.53%	59.81%	57.17%	62.81%
Covered payroll	\$ 2,631,204	\$ 2,492,322	\$ 2,172,229	\$ 1,973,439	\$ 2,014,398	\$ 1,996,302	\$ 2,022,315	\$ 2,109,030	\$ 2,195,652	\$ 2,176,214
School Division's net pension liability as a percentage of covered payroll	265.68%	281.79%	323.97%	369.68%	437.02%	404.41%	366.64%	350.63%	359.77%	306.02%

County of Buchanan, Virginia
 Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan - Pension Plans
 For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Employer's Proportionate Share of the Net Pension Liability (Asset)	0.13863%	0.14502%	0.14570%	0.15539%	0.15820%	0.16395%	0.17193%	0.17972%	0.19189%	0.20183%
Employer's Proportionate Share of the Net Pension Liability (Asset)	\$ 13,013,107	\$ 14,657,468	\$ 13,871,512	\$ 12,063,077	\$ 23,023,710	\$ 21,576,752	\$ 20,219,000	\$ 22,102,000	\$ 26,891,000	\$ 25,403,000
Employer's Covered Payroll	14,650,283	14,277,356	13,366,268	13,345,497	14,019,086	13,600,148	13,767,550	14,045,869	14,599,875	14,585,895
Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Its Covered Payroll	88.82%	102.66%	103.78%	90.39%	164.23%	158.65%	146.86%	157.36%	184.19%	174.16%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	84.52%	82.45%	82.61%	85.46%	71.47%	73.51%	74.81%	72.92%	68.28%	70.68%

County of Buchanan, Virginia
 Schedule of Employer Contributions - Pension Plans
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)*	Contributions in Relation to Contractually Required Contribution (2)*	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Government					
2025	\$ 2,224,352	\$ 2,224,352	\$ -	\$ 12,835,268	17.33%
2024	2,077,213	2,077,213	-	12,224,003	16.99%
2023	1,823,404	1,823,404	-	10,576,558	17.24%
2022	1,383,906	1,383,906	-	9,594,371	14.42%
2021	1,326,087	1,326,087	-	9,139,550	14.51%
2020	1,215,397	1,215,397	-	9,695,905	12.54%
2019	1,167,023	1,167,023	-	9,173,848	12.72%
2018	1,123,139	1,123,139	-	8,927,964	12.58%
2017	1,105,840	1,105,840	-	8,775,714	12.60%
2016	1,237,155	1,237,155	-	9,202,667	13.44%
Component Unit Public Service Authority					
2025	\$ 396,374	\$ 396,374	\$ -	\$ 2,287,215	17.33%
2024	372,359	372,359	-	2,191,265	16.99%
2023	339,390	339,390	-	1,968,613	17.24%
2022	228,155	228,155	-	1,548,904	14.73%
2021	218,623	218,623	-	1,483,831	14.73%
2020	193,318	193,318	-	1,542,206	12.54%
2019	199,833	199,833	-	1,570,867	12.72%
2018	198,555	198,555	-	1,637,446	12.13%
2017	198,744	198,744	-	1,586,319	12.53%
2016	209,174	209,174	-	1,564,773	13.37%
Component Unit School Board (Nonprofessional)					
2025	\$ 1,103,350	\$ 1,103,350	\$ -	\$ 2,781,322	39.67%
2024	792,373	792,373	-	2,631,204	30.11%
2023	753,442	753,442	-	2,492,322	30.23%
2022	647,631	647,631	-	2,172,229	29.81%
2021	608,176	608,176	-	1,973,439	30.82%
2020	580,509	580,509	-	2,014,398	28.82%
2019	557,391	557,391	-	1,996,302	27.92%
2018	489,198	489,198	-	2,022,315	24.19%
2017	483,742	483,742	-	2,109,030	22.94%
2016	495,623	495,623	-	2,195,652	22.57%
Component Unit School Board (Professional)					
2025	\$ 2,239,380	\$ 2,239,380	\$ -	\$ 15,759,181	14.21%
2024	2,338,176	2,338,176	-	14,650,283	15.96%
2023	2,289,204	2,289,204	-	14,277,356	16.03%
2022	2,164,477	2,164,477	-	13,366,268	16.19%
2021	2,193,326	2,193,326	-	13,345,497	16.43%
2020	2,099,366	2,099,366	-	14,019,086	14.98%
2019	2,102,526	2,102,526	-	13,600,148	15.46%
2018	2,232,097	2,232,097	-	13,767,550	16.21%
2017	2,047,817	2,047,817	-	14,045,869	14.58%
2016	2,041,487	2,041,487	-	14,599,875	13.98%

*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

County of Buchanan, Virginia
Notes to Required Supplementary Information - Pension Plans
For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Component Unit School Board - Professional Employees:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

County of Buchanan, Virginia
 Schedule of Changes in Total OPEB Liability and Related Ratios
 Primary Government DSS - Health Coverage
 For the Measurement Dates of June 30, 2018 through June 30, 2025

	2025	2024	2023	2022	2021	2020	2019	2018
Total OPEB liability								
Service cost	\$ 8,069	\$ 9,294	\$ 10,743	\$ 10,444	\$ 11,881	\$ 20,814	\$ 22,836	\$ 33,086
Interest	(24,872)	(14,485)	(13,002)	(125,088)	(11,451)	(43,708)	(91,852)	(221,536)
Effect of economic/demographic gains or losses	(4,150)	(1,541)	(844)	(15,010)	878	27,310	-	3,598
Effect of assumptions changes or inputs	(43,366)	(41,838)	(49,601)	(51,154)	(59,744)	(63,066)	(66,090)	(65,183)
Employer contributions	(64,318)	(48,570)	(52,704)	(180,808)	(58,436)	17,183	(59,273)	(174,202)
Net change in total OPEB liability	\$ 226,788	\$ 275,358	\$ 328,062	\$ 508,870	\$ 567,306	\$ 550,123	\$ 609,396	\$ 783,598
Total OPEB liability - beginning	\$ 162,470	\$ 226,788	\$ 275,358	\$ 328,062	\$ 508,870	\$ 567,306	\$ 550,123	\$ 609,396
Total OPEB liability - ending								

Covered-employee payroll N/A N/A N/A N/A N/A N/A N/A N/A

County's total OPEB liability (asset) as a percentage of covered-employee payroll N/A N/A N/A N/A N/A N/A N/A N/A

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

County of Buchanan, Virginia
 Schedule of Changes in Total OPEB Liability and Related Ratios
 Component Unit School Board - Health Coverage
 For the Measurement Dates of June 30, 2018 through June 30, 2025

	2025	2024	2023	2022	2021	2020	2019	2018
Total OPEB liability								
Interest	\$ 10,451	\$ 9,000	\$ 15,181	\$ 13,363	\$ 22,891	\$ 67,720	\$ 93,141	\$ 116,062
Changes in assumptions	(563)	2,450	(43,096)	(20,218)	(1,107)	13,538	169,743	-
Benefit changes	-	23,223	-	-	-	-	-	-
Differences between expected and actual experience	(95,887)	51,058	980	(90,463)	(78,804)	(1,256,857)	(810,240)	-
Benefit payments	(55,406)	(126,304)	(144,473)	(190,599)	(391,061)	(363,778)	(672,405)	(906,436)
Net change in total OPEB liability	\$ (141,405)	\$ (40,573)	\$ (171,408)	\$ (287,917)	\$ (448,081)	\$ (1,539,377)	\$ (1,219,761)	\$ (790,374)
Total OPEB liability - beginning	303,660	344,233	515,641	803,558	1,251,639	2,791,016	4,010,777	4,801,151
Total OPEB liability - ending	\$ 162,255	\$ 303,660	\$ 344,233	\$ 515,641	\$ 803,558	\$ 1,251,639	\$ 2,791,016	\$ 4,010,777

Covered-employee payroll

	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
--	-----	-----	-----	-----	-----	-----	-----	-----

School Board's total OPEB liability (asset) as a percentage of covered-employee payroll

	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
--	-----	-----	-----	-----	-----	-----	-----	-----

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

County of Buchanan, Virginia
 Notes to Required Supplementary Information - OPEB
 For the Year Ended June 30, 2025

Primary Government

Valuation Date: 6/30/2025
 Measurement Date: 6/30/2025

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	5.20%
Inflation	2.00%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 5.80% for medical, 11.70% for pharmacy, 3.50% for dental, and 3.00% for vision and gradually declines to 4.10% for medical and pharmacy and 3.00% for dental and vision.
Salary Increase Rates	2.00%
Retirement Age	The average age at retirement is 55
Mortality Rates	The mortality rates were calculated using the Pub-2010 Public Retirement Plans Mortality Tables, with mortality improvement projected for 10 years; this assumption does not include a margin for future improvements in longevity.

Component Unit School Board

Valuation Date: 6/30/2025
 Measurement Date: 6/30/2025

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	The discount rate is 4.81% based on the S&P Municipal Bond 20 Year High Grade Rate Index as of June 30, 2025, compared to the prior discount rate of 4.21%.
Inflation	Not applicable
Healthcare Trend Rate	The long term health care cost trend rate was updated to 7.50% grading to 6.60% over 3 years and following the Getzen model thereafter until reaching an ultimate rate of 4.04% in 2075.
Salary Increase Rates	Not applicable
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality rate were based on Virginia Retirement System Retiree Mortality Experience Study.

County of Buchanan, Virginia
 Schedule of Employer's Share of Net OPEB Liability
 Group Life Insurance (GLI) Plan
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
Primary Government					
2024	0.04779% \$	533,330	\$ 12,272,315	4.35%	73.41%
2023	0.04502%	539,935	10,605,370	5.09%	69.30%
2022	0.04413%	531,209	9,623,904	5.52%	67.21%
2021	0.04439%	516,651	9,161,393	5.64%	67.45%
2020	0.04649%	778,080	9,663,199	8.05%	52.64%
2019	0.04723%	760,536	9,209,477	8.26%	52.00%
2018	0.04734%	719,757	8,975,795	8.02%	51.22%
2017	0.04788%	720,508	8,775,714	8.21%	48.86%
Component Unit Public Service Authority					
2024	0.00857% \$	95,604	\$ 2,199,925	4.35%	73.41%
2023	0.00838%	100,498	1,973,889	5.09%	69.30%
2022	0.00727%	87,577	1,553,672	5.64%	67.21%
2021	0.00721%	83,880	1,487,378	5.64%	67.45%
2020	0.00755%	123,759	1,537,004	8.05%	52.64%
2019	0.00751%	130,229	1,576,967	8.26%	52.00%
2018	0.00837%	127,243	1,589,615	8.00%	51.22%
2017	0.00860%	129,492	1,586,319	8.16%	48.86%
Component Unit School Board (Nonprofessional)					
2024	0.01035% \$	115,498	\$ 2,658,310	4.34%	73.41%
2023	0.01072%	128,566	2,524,259	5.09%	69.30%
2022	0.00990%	119,085	2,151,025	5.54%	67.21%
2021	0.00970%	113,167	1,987,914	5.69%	67.45%
2020	0.01029%	171,723	2,122,166	8.09%	52.64%
2019	0.01028%	167,283	2,001,802	8.36%	52.00%
2018	0.01073%	163,000	2,022,315	8.06%	51.22%
2017	0.01168%	176,000	2,154,615	8.17%	48.86%
Component Unit School Board (Professional)					
2024	0.05764% \$	643,217	\$ 14,800,269	4.35%	73.41%
2023	0.06114%	733,260	14,401,296	5.09%	69.30%
2022	0.06180%	744,372	13,447,703	5.54%	67.21%
2021	0.06550%	763,180	13,345,497	5.72%	67.45%
2020	0.06669%	1,112,946	13,726,175	8.11%	52.64%
2019	0.06957%	1,132,089	13,648,735	8.29%	52.00%
2018	0.07289%	1,107,000	13,767,550	8.04%	51.22%
2017	0.07699%	1,158,000	14,045,869	8.24%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Buchanan, Virginia
 Schedule of Employer Contributions
 Group Life Insurance (GLI) Plan
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Government					
2025	\$ 60,461	\$ 60,461	\$ -	\$ 12,864,055	0.47%
2024	66,270	66,270	-	12,272,315	0.54%
2023	57,269	57,269	-	10,605,370	0.54%
2022	51,969	51,969	-	9,623,904	0.54%
2021	49,472	49,472	-	9,161,393	0.54%
2020	50,074	50,074	-	9,663,199	0.52%
2019	47,890	47,890	-	9,209,477	0.52%
2018	46,758	46,758	-	8,975,795	0.52%
2017	45,917	45,917	-	8,775,714	0.52%
Component Unit Public Service Authority					
2025	\$ 10,774	\$ 10,774	\$ -	\$ 2,292,345	0.47%
2024	11,880	11,880	-	2,199,925	0.54%
2023	10,659	10,659	-	1,973,889	0.54%
2022	8,390	8,390	-	1,553,672	0.54%
2021	8,032	8,032	-	1,487,378	0.54%
2020	7,965	7,965	-	1,537,004	0.52%
2019	8,200	8,200	-	1,576,967	0.52%
2018	8,266	8,266	-	1,589,615	0.52%
2017	8,252	8,252	-	1,586,319	0.52%
Component Unit School Board (nonprofessional)					
2025	\$ 13,102	\$ 13,102	\$ -	\$ 2,787,687	0.47%
2024	14,355	14,355	-	2,658,310	0.54%
2023	13,631	13,631	-	2,524,259	0.54%
2022	11,616	11,616	-	2,151,025	0.54%
2021	10,834	10,834	-	1,987,914	0.54%
2020	11,008	11,008	-	2,122,166	0.52%
2019	10,409	10,409	-	2,001,802	0.52%
2018	10,610	10,610	-	2,022,315	0.52%
2017	11,204	11,204	-	2,154,615	0.52%
2016	11,051	11,051	-	2,195,652	0.50%
Component Unit School Board (professional)					
2025	\$ 74,108	\$ 74,108	\$ -	\$ 15,767,667	0.47%
2024	79,921	79,921	-	14,800,269	0.54%
2023	77,767	77,767	-	14,401,296	0.54%
2022	72,618	72,618	-	13,447,703	0.54%
2021	73,057	73,057	-	13,345,497	0.55%
2020	71,376	71,376	-	13,726,175	0.52%
2019	70,975	70,975	-	13,648,735	0.52%
2018	72,112	72,112	-	13,767,550	0.52%
2017	73,850	73,850	-	14,045,869	0.53%
2016	70,557	70,557	-	14,599,875	0.48%

Schedule is intended to show information for 10 years. Prior to 2017, the PSA's information was consolidated in the County's totals and presented in the County report. Therefore, sufficient information to allocate the prior year balances is not available. Additional years will be included as they become available.

County of Buchanan, Virginia
Notes to Required Supplementary Information
Group Life Insurance (GLI) Plan
For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Teachers

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

County of Buchanan, Virginia
 Schedule of School Board's Share of Net OPEB Liability
 Teacher Employee Health Insurance Credit (HIC) Plan
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2024	0.13674%	\$ 1,580,233	\$ 14,650,283	10.79%	21.82%
2023	0.14320%	1,734,629	14,277,355	12.15%	17.90%
2022	0.14341%	1,791,258	13,366,268	13.40%	15.08%
2021	0.15278%	1,961,037	13,345,497	14.69%	13.15%
2020	0.15600%	2,035,045	13,675,791	14.88%	9.95%
2019	0.16208%	2,121,785	13,600,138	15.60%	8.97%
2018	0.17021%	2,161,000	13,767,550	15.70%	8.08%
2017	0.17829%	2,262,000	14,045,869	16.10%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Buchanan, Virginia
 Schedule of Employer Contributions
 Teacher Health Insurance Credit (HIC) Plan
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2025	\$ 190,686	\$ 190,686	-	\$ 15,759,181	1.21%
2024	177,268	177,268	-	14,650,283	1.21%
2023	172,756	172,756	-	14,277,355	1.21%
2022	161,732	161,732	-	13,366,268	1.21%
2021	163,435	163,435	-	13,345,497	1.22%
2020	164,109	164,109	-	13,675,791	1.20%
2019	163,201	163,201	-	13,600,138	1.20%
2018	169,341	169,341	-	13,767,550	1.23%
2017	156,180	156,180	-	14,045,869	1.11%
2016	155,088	155,088	-	14,599,875	1.06%

County of Buchanan, Virginia
 Notes to Required Supplementary Information
 Teacher Health Insurance Credit (HIC) Plan
 For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

County of Buchanan, Virginia
 Schedule of Changes in the School Division's Net OPEB Liability and Related Ratios
 Health Insurance Credit (HIC) Plan - Component Unit School Board Non Professional
 For the Measurement Dates of June 30, 2020 through June 30, 2024

	2024	2023	2022	2021	2020
Total HIC OPEB Liability					
Service cost	\$ 2,493	\$ 2,416	\$ 2,515	\$ 3,137	\$ -
Interest	22,630	36,019	36,700	34,527	-
Changes in benefit terms	-	-	-	-	511,503
Differences between expected and actual experience	231	(206,226)	(26,933)	-	-
Changes of assumptions	-	-	7,855	6,823	-
Benefit payments	(30,624)	(30,672)	(29,589)	-	-
Net change in total HIC OPEB liability	\$ (5,270)	\$ (198,463)	\$ (9,452)	\$ 44,487	\$ 511,503
Total HIC OPEB Liability - beginning	348,075	546,538	555,990	511,503	-
Total HIC OPEB Liability - ending (a)	\$ 342,805	\$ 348,075	\$ 546,538	\$ 555,990	\$ 511,503
Plan fiduciary net position					
Contributions - employer	\$ 61,834	\$ 58,571	\$ 38,717	\$ 36,298	\$ -
Net investment income	9,096	4,196	(202)	4,274	-
Benefit payments	(30,624)	(30,672)	(29,589)	-	-
Administrator charges	(141)	(110)	(84)	(159)	-
Other	-	28	523	-	-
Net change in plan fiduciary net position	\$ 40,165	\$ 32,013	\$ 9,365	\$ 40,413	\$ -
Plan fiduciary net position - beginning	81,791	49,778	40,413	-	-
Plan fiduciary net position - ending (b)	\$ 121,956	\$ 81,791	\$ 49,778	\$ 40,413	\$ -
School Board's net HIC OPEB liability - ending (a) - (b)	\$ 220,849	\$ 266,284	\$ 496,760	\$ 515,577	\$ 511,503
Plan fiduciary net position as a percentage of the total HIC OPEB liability	35.58%	23.50%	9.11%	7.27%	-
Covered payroll	\$ 2,631,204	\$ 2,492,340	\$ 2,127,229	\$ 1,973,439	\$ -
School Board's net HIC OPEB liability as a percentage of covered payroll	8.39%	10.68%	23.35%	26.13%	0.00%

Schedule is intended to show information for 10 years. 2020 was the first year the School Division participated in the Teacher Non-Professional Health Insurance Credit (HIC) Plan.

County of Buchanan, Virginia
 Schedule of Employer Contributions
 Health Insurance Credit (HIC) Plan - Component Unit School Board Non Professional
 For the Years Ended June 30, 2021 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2025	\$ 65,361	\$ 65,361	-	\$ 2,781,322	2.35%
2024	61,834	61,834	-	2,631,204	2.35%
2023	58,571	58,571	-	2,492,340	2.35%
2022	38,717	38,717	-	2,127,229	1.82%
2021	36,298	36,298	-	1,973,439	1.84%

Schedule is intended to show information for 10 years. 2021 was the first year the School Division participated in the Teacher Non-Professional Health Insurance Credit (HIC) Plan.

County of Buchanan, Virginia
Notes to Required Supplementary Information
Health Insurance Credit (HIC) Plan - Component Unit School Board Non Professional
For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

County of Buchanan, Virginia
 Schedule of Employer's Share of Net LODA OPEB Liability
 Line of Duty Act (LODA) Program
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net LODA OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) (3)	Covered- Employee Payroll * (4)	Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) as a Percentage of its Covered-Employee Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total LODA OPEB Liability (6)
2024	0.50657%	\$ 1,993,630	\$ N/A	N/A	1.22%
2023	0.47780%	1,915,617	N/A	N/A	1.31%
2022	0.48790%	1,846,522	N/A	N/A	1.87%
2021	0.48450%	2,136,781	N/A	N/A	1.68%
2020	0.43364%	1,816,151	N/A	N/A	1.02%
2019	0.42332%	1,518,814	N/A	N/A	0.79%
2018	0.42879%	1,344,000	N/A	N/A	0.60%
2017	0.40376%	1,061,000	N/A	N/A	1.30%

*The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of the employees in the OPEB plan.

Schedule is intended to show information for 10 years. Since 2017 is the first year for this presentation, only seven years of data are available. However, additional years will be included as they become available.

County of Buchanan, Virginia
 Schedule of Employer Contributions
 Line of Duty Act (LODA) Program
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Covered- Employee Payroll * (4)	Contributions as a % of Covered - Employee Payroll (5)
2025	\$ 86,021	\$ 86,021	\$ -	\$ N/A	N/A
2024	76,360	76,360	-	N/A	N/A
2023	63,411	63,411	-	N/A	N/A
2022	67,198	67,198	-	N/A	N/A
2021	66,710	66,710	-	N/A	N/A
2020	58,931	58,931	-	N/A	N/A
2019	56,814	56,814	-	N/A	N/A
2018	45,673	45,673	-	N/A	N/A
2017	43,545	43,545	-	N/A	N/A
2016	43,064	43,064	-	N/A	N/A

*The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of employees in the OPEB plan.

County of Buchanan, Virginia
 Notes to Required Supplementary Information
 Line of Duty Act (LODA) Program
 For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

Employees in the Non-Largest Ten Locality Employers with Public Safety Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change

Other Supplementary Information

DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD

MAJOR GOVERNMENTAL FUNDS

School Operating Fund - The School Operating Fund is a fund that accounts for and reports the operations of the County's school system. Financing is provided by the State and Federal governments as well as contributions from the General Fund.

School Activity Fund - The School Activity Fund accounts for and reports the operations of the individual schools.

County of Buchanan, Virginia
Combining Balance Sheet
Discretely Presented Component Unit - School Board
June 30, 2025

	School Operating Fund	School Activity Fund	Total School Funds
ASSETS			
Cash and cash equivalents	\$ 6,276,265	\$ 898,154	\$ 7,174,419
Due from other governmental units	24,878,775	-	24,878,775
Inventories	99,494	-	99,494
Prepaid items	624,084	-	624,084
Total assets	<u>\$ 31,878,618</u>	<u>\$ 898,154</u>	<u>\$ 32,776,772</u>
LIABILITIES			
Accounts payable	\$ 151,140	\$ -	\$ 151,140
Accrued liabilities	3,236,381	-	3,236,381
Construction payable	5,567,430	-	5,567,430
Due to primary government	16,122,999	-	16,122,999
Unearned revenue	588,973	-	588,973
Total liabilities	<u>\$ 25,666,923</u>	<u>\$ -</u>	<u>\$ 25,666,923</u>
FUND BALANCES			
Nonspendable			
Prepaid items	\$ 624,084	\$ -	\$ 624,084
Inventories	99,494	-	99,494
Restricted			
School activity fund	-	898,154	898,154
Cafeteria Funds	584,401	-	584,401
Unassigned	4,903,716	-	4,903,716
Total fund balances	<u>\$ 6,211,695</u>	<u>\$ 898,154</u>	<u>\$ 7,109,849</u>
Total liabilities and fund balances	<u>\$ 31,878,618</u>	<u>\$ 898,154</u>	<u>\$ 32,776,772</u>

Amounts reported for governmental activities in the statement of net position (Exhibit 1) are different because:

Total fund balances per above		\$ 7,109,849
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Capital assets not being depreciated	\$ 39,752,574	
Capital assets being depreciated	62,740,288	
Accumulated depreciation	<u>(51,013,634)</u>	51,479,228
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.		
Pension related items	\$ 6,106,969	
OPEB related items	<u>503,073</u>	6,610,042
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Compensated absences	\$ (1,610,506)	
Net OPEB liabilities	(2,722,052)	
Net pension liabilities	<u>(20,003,754)</u>	(24,336,312)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.		
Pension related items	\$ (3,498,241)	
OPEB related items	<u>(583,075)</u>	(4,081,316)
Net position of governmental activities		<u>\$ 36,781,491</u>

County of Buchanan, Virginia
 Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
 Governmental Funds - Discretely Presented Component Unit - School Board
 For the Year Ended June 30, 2025

	School Operating Fund	School Activity Fund*	Total School Funds
REVENUES			
Revenue from the use of money and property	\$ 160,254	\$ -	\$ 160,254
Charges for services	103,548	1,147,773	1,251,321
Miscellaneous	140,140	-	140,140
Recovered costs	410,397	-	410,397
Intergovernmental	69,676,459	-	69,676,459
Total revenues	\$ 70,490,798	\$ 1,147,773	\$ 71,638,571
EXPENDITURES			
Current:			
Education	\$ 44,619,178	\$ 1,114,489	\$ 45,733,667
Capital projects	28,768,511	-	28,768,511
Total expenditures	\$ 73,387,689	\$ 1,114,489	\$ 74,502,178
Excess (deficiency) of revenues over (under) expenditures	\$ (2,896,891)	\$ 33,284	\$ (2,863,607)
OTHER FINANCING SOURCES (USES)			
Transfers in	\$ 80,183	\$ 11,820	\$ 92,003
Transfers out	(11,820)	(80,183)	(92,003)
Total other financing sources and uses	\$ 68,363	\$ (68,363)	\$ -
Net change in fund balances	\$ (2,828,528)	\$ (35,079)	\$ (2,863,607)
Fund balances - beginning	9,040,223	933,233	9,973,456
Fund balances - ending	\$ 6,211,695	\$ 898,154	\$ 7,109,849

Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because:

Net change in fund balances - total governmental funds - per above \$ (2,863,607)

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation. This is the detail of items supporting this adjustment:

Capital outlays	\$ 34,225,835	
Depreciation expenses	(1,709,903)	32,515,932

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

Change in compensated absences	\$ (38,235)	
Change in OPEB related items	526,860	
Change in pension related items	2,025,661	2,514,286

Change in net position of governmental activities \$ 32,166,611

*The School Activity Fund does not require a legally adopted budget.

County of Buchanan, Virginia
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Discretely Presented Component Unit - School Board
 For the Year Ended June 30, 2025

	School Operating Fund			Variance with Final Budget Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
REVENUES				
Revenue from the use of money and property	\$ 25,816	\$ 25,816	\$ 160,254	\$ 134,438
Charges for services	175,000	175,000	103,548	(71,452)
Miscellaneous	68,422	68,422	140,140	71,718
Recovered costs	469,000	469,000	410,397	(58,603)
Intergovernmental	43,084,533	43,084,533	69,676,459	26,591,926
Total revenues	<u>\$ 43,822,771</u>	<u>\$ 43,822,771</u>	<u>\$ 70,490,798</u>	<u>\$ 26,668,027</u>
EXPENDITURES				
Current:				
Education	\$ 46,090,997	\$ 46,090,997	\$ 44,619,178	\$ 1,471,819
Capital projects	27,600,000	27,600,000	28,768,511	(1,168,511)
Debt service:				
Principal retirement	433,003	433,003	-	433,003
Total expenditures	<u>\$ 74,124,000</u>	<u>\$ 74,124,000</u>	<u>\$ 73,387,689</u>	<u>\$ 736,311</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (30,301,229)</u>	<u>\$ (30,301,229)</u>	<u>\$ (2,896,891)</u>	<u>\$ 27,404,338</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ -	\$ -	\$ 68,363	\$ 68,363
Total other financing sources and uses	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 68,363</u>	<u>\$ 68,363</u>
Net change in fund balances	\$ (30,301,229)	\$ (30,301,229)	\$ (2,828,528)	\$ 27,472,701
Fund balances - beginning	30,301,229	30,301,229	9,040,223	(21,261,006)
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 6,211,695</u>	<u>\$ 6,211,695</u>

Other Statistical Information

Table 1

County of Buchanan, Virginia
Government-Wide Expenses by Function
Last Ten Fiscal Years

Fiscal Year	County of Buchanan, Virginia										Interest on Long-Term Debt	Total
	General Government Administration	Judicial Administration	Public Safety	Public Works	Health and Welfare	Education	Parks, Recreation, and Cultural	Community Development				
2024-25	\$ 4,258,888	\$ 2,222,259	\$ 11,231,799	\$ 15,263,210	\$ 20,882,611	\$ 8,093,598	\$ 2,029,541	\$ 11,192,096	\$ 126,002	\$ 75,300,004		
2023-24	2,419,185	2,304,016	9,672,238	13,718,756	19,147,972	8,744,263	1,805,991	7,856,631	155,685	65,824,737		
2022-23	2,991,845	2,061,232	10,548,707	10,986,467	19,010,084	7,706,585	2,102,237	8,173,437	63,472	63,644,066		
2021-22	3,206,561	1,565,925	9,461,927	7,307,403	10,975,437	9,449,696	1,632,602	7,312,553	166,417	51,078,521		
2020-21	3,475,376	1,994,612	7,319,311	7,340,440	10,134,985	9,093,688	1,354,406	7,694,121	172,678	48,579,617		
2019-20	3,660,425	2,549,082	9,893,717	10,800,960	7,626,179	10,280,438	1,845,678	4,788,535	193,481	51,638,495		
2018-19	2,581,905	1,893,928	8,058,861	8,533,817	9,667,910	10,530,383	1,770,594	5,583,567	249,007	48,869,972		
2017-18	2,871,192	1,692,257	7,715,877	7,393,821	9,477,356	10,356,398	1,564,225	4,692,533	269,365	46,033,024		
2016-17	3,070,027	2,613,986	9,033,466	8,606,781	7,349,145	10,190,731	1,596,030	5,874,705	328,480	48,663,351		
2015-16	2,882,937	1,734,853	7,865,210	11,243,516	9,912,486	10,548,453	1,755,004	10,541,739	375,812	56,860,010		

County of Buchanan, Virginia
Government-Wide Revenues
Last Ten Fiscal Years

Fiscal Year	PROGRAM REVENUES				GENERAL REVENUES						Total
	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		General Property Taxes	Other Local Taxes	Revenues from the Use of Money and Property	Miscellaneous	Grants and Contributions Not Restricted to Specific Programs		
2024-25	\$ 1,660,733	\$ 24,137,192	\$ 128,594	\$ 21,017,812	\$ 17,744,250	\$ 2,223,963	\$ 1,548,132	\$ 2,426,869	\$ 70,887,545		
2023-24	1,190,835	20,370,637	-	18,028,632	18,483,359	2,253,865	1,609,812	2,440,593	64,377,733		
2022-23	1,278,836	24,665,683	157,500	17,830,913	28,256,651	502,808	821,460	2,422,775	75,936,626		
2021-22	1,415,136	14,933,989	127,118	16,206,581	31,464,193	125,970	833,638	2,421,405	67,528,030		
2020-21	1,152,139	15,330,113	1,042,190	17,908,789	11,997,653	149,061	122,791	2,447,064	50,149,800		
2019-20	1,090,688	11,974,461	800,416	16,527,282	11,933,948	268,935	288,770	2,554,728	45,439,228		
2018-19	1,262,339	11,589,316	2,191,111	17,786,677	19,882,059	315,443	367,173	2,574,137	55,968,255		
2017-18	1,005,498	10,525,142	1,653,724	19,441,376	19,011,171	252,807	66,610	2,617,629	54,573,957		
2016-17	690,248	10,730,178	1,099,261	18,876,886	18,423,372	86,226	224,748	2,643,253	52,774,172		
2015-16	726,683	10,192,525	4,747,962	18,651,861	11,530,695	112,839	540,611	2,671,849	49,175,025		

Table 3

County of Buchanan, Virginia
General Governmental Expenditures by Function (1)
Last Ten Fiscal Years

Fiscal Year	General Government Administration	Judicial Administration	Public Safety	Public Works	Health and Welfare	Education (2)	Parks, Recreation, and Cultural	Community Development	Non-Departmental	Capital projects	Debt Service	Total
2024-25	\$ 3,761,962	\$ 2,284,035	\$ 10,361,429	\$ 15,197,949	\$ 20,436,314	\$ 45,910,829	\$ 3,316,366	\$ 11,178,951	\$ 91	\$ -	\$ 772,762	\$ 113,220,688
2023-24	3,627,389	2,191,163	10,499,262	14,389,878	19,000,776	51,633,695	1,825,700	7,848,096	-	44,875	816,000	111,876,834
2022-23	3,221,501	2,086,447	11,211,942	11,524,794	19,266,466	45,604,182	1,900,732	8,133,863	-	364,650	736,487	104,051,064
2021-22	2,848,475	1,741,079	9,351,928	7,598,406	11,280,470	38,904,945	1,435,655	7,266,532	-	99,740	776,152	81,303,382
2020-21	3,241,908	1,899,122	7,631,307	7,463,723	11,079,393	35,602,316	1,156,848	7,674,485	-	235,289	1,429,144	77,413,535
2019-20	2,808,139	1,898,114	8,690,160	9,361,038	10,534,786	34,610,809	1,432,751	4,647,467	-	2,345,892	1,575,502	77,904,658
2018-19	2,610,519	1,811,832	7,451,406	8,375,182	9,897,569	33,992,850	1,532,627	5,559,543	-	9,253,194	1,598,286	82,083,008
2017-18	3,459,019	1,721,885	7,397,298	7,296,790	9,723,573	33,326,262	1,397,552	4,698,221	-	2,403,477	1,608,248	73,032,325
2016-17	2,575,583	1,614,247	7,171,794	8,939,812	10,320,972	33,226,967	1,289,690	5,831,045	-	422,463	1,751,958	73,144,531
2015-16	2,674,089	1,677,499	8,523,901	10,497,468	9,748,726	36,443,553	1,467,776	10,555,201	-	-	1,661,302	83,249,515

(1) Includes General and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit - School Board.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit - School Board.

County of Buchanan, Virginia
General Governmental Revenues by Source (1)
Last Ten Fiscal Years

Fiscal Year	General Property Taxes	Other Local Taxes	Permits, Privilege Fees, Regulatory Licenses	Fines and Forfeitures	Revenue from the Use of Money and Property	Charges for Services	Miscellaneous	Recovered Costs	Inter-governmental (2)	Total
2024-25	\$ 20,279,067	\$ 17,744,250	\$ 50,269	\$ 3,104	\$ 2,401,254	\$ 2,841,644	\$ 1,781,888	\$ 779,989	\$ 88,694,915	\$ 134,576,380
2023-24	18,445,701	18,483,359	43,439	12,742	2,397,517	2,634,580	1,083,700	903,220	64,146,623	108,150,881
2022-23	17,559,992	28,256,651	100,628	21,879	536,624	2,617,989	1,202,702	4,377,259	62,472,720	117,146,444
2021-22	17,052,169	31,464,193	53,572	5,111	135,849	2,362,582	1,076,540	502,907	49,528,320	102,181,243
2020-21	17,345,484	11,997,653	38,479	4,816	161,320	1,671,535	190,420	805,609	46,072,761	78,288,077
2019-20	16,393,692	11,933,948	69,765	1,404	288,962	1,229,249	395,198	781,715	39,201,134	70,295,067
2018-19	17,460,715	19,882,059	78,790	2,109	343,211	1,545,116	472,381	749,580	40,119,172	80,653,133
2017-18	19,323,892	19,011,171	93,039	2,155	275,143	1,282,673	173,371	1,239,140	37,589,750	78,990,334
2016-17	18,686,187	18,423,372	41,992	2,083	100,283	1,112,777	396,611	706,050	37,589,331	77,058,686
2015-16	18,713,474	11,530,695	59,045	2,153	129,607	989,825	727,546	933,289	38,977,136	72,062,770

(1) Includes General and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit - School Board.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit - School Board.

Table 5

County of Buchanan, Virginia
Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year	Total Tax Levy (1)	Current Tax Collections (1)	Percent of Levy Collected	Delinquent Tax Collections (1)	Total Tax Collections	Percent of		Outstanding Delinquent Taxes (1)	Percent of Delinquent Taxes to Tax Levy
						Total Tax Collections	Total Tax Collections to Tax Levy		
2024-25	\$ 19,583,106	\$ 18,430,924	94.12%	1,095,699	19,526,623	99.71%	\$ 6,588,010	33.64%	
2023-24	17,686,129	16,502,132	93.31%	1,198,393	17,700,525	100.08%	7,532,904	42.59%	
2022-23	17,236,551	16,468,857	95.55%	750,126	17,218,983	99.90%	8,161,896	47.35%	
2021-22	16,535,016	15,484,795	93.65%	888,692	16,373,487	99.02%	7,867,314	47.58%	
2020-21	17,841,175	16,183,472	90.71%	649,644	16,833,116	94.35%	7,844,746	43.97%	
2019-20	17,490,678	15,516,189	88.71%	510,855	16,027,044	91.63%	7,295,088	41.71%	
2018-19	18,093,527	15,671,816	86.62%	1,357,444	17,029,260	94.12%	6,282,435	34.72%	
2017-18	18,230,412	17,170,280	94.18%	1,551,225	18,721,505	102.69%	5,258,440	28.84%	
2016-17	18,455,082	17,645,743	95.61%	579,749	18,225,492	98.76%	5,953,459	32.26%	
2015-16	19,591,659	17,715,307	90.42%	666,131	18,381,438	93.82%	5,955,601	30.40%	

(1) Exclusive of penalties and interest.

Table 6

County of Buchanan, Virginia
Assessed Value of Taxable Property
Last Ten Fiscal Years

Fiscal Year	Real Estate (1)	Personal Property and Mobile Homes	Machinery and Tools	Merchant's Capital	Real Estate	Public Utility (2)			Total
						Real Estate	Personal Property	Merchants Capital	
2024-25	\$ 2,213,731,091	\$ 311,024,555	\$ 327,206,849	\$ 3,978,771	\$ 181,969,172	\$ 205,411	\$ 23,569	3,038,139,418	
2023-24	2,181,170,698	304,749,073	247,158,372	3,788,905	151,599,431	233,346	45,755	2,888,745,580	
2022-23	2,139,789,591	333,242,362	213,805,459	3,434,498	160,548,055	301,029	66,871	2,851,187,865	
2021-22	2,116,732,563	273,997,954	219,731,416	3,401,143	162,945,097	149,732	-	2,776,957,905	
2020-21	2,201,430,196	239,046,341	314,696,951	4,329,322	161,101,777	222,832	39,195	2,920,866,614	
2019-20	2,242,165,547	238,229,628	271,126,122	3,602,843	157,858,661	192,072	43,549	2,913,218,422	
2018-19	2,385,377,733	239,234,836	298,762,142	3,994,288	153,870,203	115,301	-	3,081,354,503	
2017-18	2,398,279,560	242,177,785	282,012,161	4,018,554	145,467,117	71,251	-	3,072,026,428	
2016-17	2,497,191,694	247,050,765	268,856,403	5,453,555	134,661,922	77,923	-	3,153,292,262	
2015-16	2,502,263,538	249,728,111	324,762,915	4,657,483	132,277,106	204,260	-	3,213,893,413	

(1) Real estate is assessed at 100% of fair market value.

(2) Assessed values are established by the State Corporation Commission.

Table 7

County of Buchanan, Virginia
 Property Tax Rates (1)
 Last Ten Fiscal Years

Fiscal Year	Real Estate	Personal Property	Machinery and Tools	Merchant's Capital
2024-25	\$ 0.39	\$ 1.95	\$ 1.95	\$ 2.00
2023-24	0.39	1.95	1.95	2.00
2022-23	0.39	1.95	1.95	2.00
2021-22	0.39	1.95	1.95	2.00
2020-21	0.39	1.95	1.95	2.00
2019-20	0.39	1.95	1.95	2.00
2018-19	0.39	1.95	1.95	2.00
2017-18	0.39	1.95	1.95	2.00
2016-17	0.39	1.95	1.95	2.00
2015-16	0.39	1.95	1.95	2.00

(1) Per \$100 of assessed value.

Table 8

County of Buchanan, Virginia
Ratio of Net General Bonded Debt to
Assessed Value and Net Bonded Debt Per Capita
Last Ten Fiscal Years

Fiscal Year	Population (1)	Assessed Value (in thousands) (2)	Gross Bonded Debt (3)	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
2024-25	\$ 18,286	3,038,139	-	-	0.00%	-
2023-24	19,056	2,888,746	-	-	0.00%	-
2022-23	19,352	2,851,188	-	-	0.00%	-
2021-22	19,982	2,776,958	-	-	0.00%	-
2020-21	20,355	2,920,867	156,338	156,338	0.01%	8
2019-20	21,295	2,913,218	1,008,935	1,008,935	0.03%	47
2018-19	21,221	3,081,355	2,044,691	2,044,691	0.07%	96
2017-18	24,098	3,072,026	3,114,263	3,114,263	0.10%	129
2016-17	24,098	3,153,292	4,168,281	4,168,281	0.13%	173
2015-16	24,098	3,213,893	5,207,344	5,207,344	0.16%	216

(1) Center for Public Service at the University of Virginia.

(2) Real property assessed at 100% of fair market value.

(3) Includes all long-term general obligation bonded debt, bonded anticipation notes, and literary fund loans. Excludes revenue bonds, landfill closure/post-closure care liability, leases, and compensated absences.

Table 9

County of Buchanan, Virginia
Ratio of Annual Debt Service Expenditures for General Bonded
Debt to Total General Governmental Expenditures (1)
Last Ten Fiscal Years

Fiscal Year	Principal	Interest	Total Debt Service	Total General Governmental Expenditures	Ratio of Debt Service to General Governmental Expenditures
2024-25	\$ 644,550	\$ 128,212	\$ 772,762	\$ 113,220,688	0.68%
2023-24	658,268	157,732	816,000	111,876,834	0.73%
2022-23	639,576	96,911	736,487	104,051,064	0.71%
2021-22	640,832	135,320	776,152	81,303,382	0.95%
2020-21	1,240,832	188,312	1,429,144	77,413,535	1.85%
2019-20	1,366,085	209,417	1,575,502	77,904,658	2.02%
2018-19	1,327,630	270,656	1,598,286	82,083,008	1.95%
2017-18	1,317,965	290,283	1,608,248	73,032,325	2.20%
2016-17	1,404,534	347,424	1,751,958	73,144,531	2.40%
2015-16	1,195,546	465,756	1,661,302	83,249,515	2.00%

(1) Includes General and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit - School Board.

COMPLIANCE SECTION



**Independent Auditors' Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

To the Honorable Members of
the Board of Supervisors
County of Buchanan, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the discretely presented component units (School Board and PSA), each major fund, and the aggregate remaining fund information of the County of Buchanan, Virginia as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County of Buchanan, Virginia's basic financial statements and have issued our report thereon dated January 12, 2026.

Our report includes an adverse opinion related to the financial statements of the Industrial Development Authority of the County of Buchanan, Virginia (IDA). The IDA financial statements were not available for inclusion in these financial statements and therefore have been omitted. In addition, we were not engaged to audit the IDA financial statements as part of our audit of the County's basic financial statements.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County of Buchanan, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Buchanan, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Buchanan, Virginia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may

exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2025-001 that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County of Buchanan, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

County of Buchanan, Virginia's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the County of Buchanan, Virginia's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County of Buchanan, Virginia's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Robinson, Farmer, Cox Associates

Blacksburg, Virginia
January 12, 2026



**Independent Auditors' Report on Compliance for Each Major Program and on
Internal Control over Compliance Required by the Uniform Guidance**

To the Honorable Members of
the Board of Supervisors
County of Buchanan, Virginia

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the County of Buchanan, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County of Buchanan, Virginia's major federal programs for the year ended June 30, 2025. The County of Buchanan, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County of Buchanan, Virginia's complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County of Buchanan, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County of Buchanan, Virginia's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County of Buchanan, Virginia's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County of Buchanan, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in

accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County of Buchanan, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County of Buchanan, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County of Buchanan, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County of Buchanan, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Robinson, Farmer, Cox Associates

Blacksburg, Virginia
January 12, 2026

County of Buchanan, Virginia
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2025

Federal Grantor/ State Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures
DEPARTMENT OF AGRICULTURE:			
Direct Payments:			
Child and Adult Care Food Program	10.558	Not applicable	\$ 73,137
Pass Through Payments:			
Virginia Department of Education:			
Child and Adult Care Food Program	10.558	70027/70028	97,098
Child Nutrition Cluster:			\$ 170,235
Fresh Fruit and Vegetable Program	10.582	40252	\$ 48,748
School Breakfast Program	10.553	40253	591,211
National School Lunch Program	10.555	40254	\$ 1,085,861
Summer Food Service Program for Children	10.559	60302/60303	\$ 167,171
Virginia Department of Agriculture:			
Food Distribution-Schools (Note C)	10.555	Not available	230,388
Food Distribution-Summer Food Service Program for Children (Note C)	10.559	Not available	1,316,249
Total Child Nutrition Cluster			1,939
Virginia Department of Social Services:			169,110
SNAP Cluster:			2,125,318
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	0010124/0010125/ 040124/0040125	839,799
Total Department of Agriculture			<u>\$ 3,135,352</u>
DEPARTMENT OF TRANSPORTATION:			
Pass Through Payments:			
Virginia Department of Motor Vehicles:			
Alcohol Open Container Requirements	20.607	ENF_AL-2024-54176-24176/ ENF_AL-2025-55183-25183	\$ 16,914
Highway Safety Cluster:			
State and Community Highway Safety	20.600	BPT-2024-54178-24178/ BPT-2025- 55232-25232	16,382
Total Department of Transportation			<u>\$ 33,296</u>
DEPARTMENT OF HEALTH AND HUMAN SERVICES:			
Direct Payment:			
Head Start Cluster:			
Head Start	93.600	Not applicable	\$ 1,867,347
Pass Through Payments:			
Virginia Office of Children's Services:			
Social Services Block Grant	93.667	Not available	158,906
Virginia Department of Social Services:			
Temporary Assistance for Needy Families (TANF)	93.558	0400124/0400125	456,890
MaryLee Allen Promoting Safe and Stable Families Program	93.556	0950123/0950124/0980120	34,239
Refugee and Entrant Assistance State/Replacement Designee Administered Programs	93.566	0500125	1,452
Low-Income Home Energy Assistance	93.568	0600424/0600425	94,623
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150123/9150124	13,097
Children's Health Insurance Program	93.767	0540124/0540125	9,217
Social Services Block Grant	93.667	1000124/1000125	498,524
Medicaid Cluster:			
Medical Assistance Program	93.778	1200124/1200125	727,030
Stephanie Tubbs Jones Child Welfare Services Program	93.645	0900123/0900124	1,510
CCDF Cluster:			
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	0760124/0760125	91,700
Foster Care - Title IV-E	93.658	1100124/1100125	437,015
Adoption Assistance	93.659	1120124/1120125	1,197,939
Title IV-E Prevention Program	93.472	1140124/1140125	14,615
Guardianship Assistance	93.090	1110124/1110125	5,640
Total Department of Health and Human Services			<u>\$ 5,609,744</u>
DEPARTMENT OF HOMELAND SECURITY:			
Pass Through Payments:			
Virginia Department of Emergency Services:			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	4628DRVAP00000001	\$ 646,019
Total Department of Homeland Security			<u>\$ 646,019</u>
DEPARTMENT OF JUSTICE:			
Pass Through Payments:			
Virginia Department of Criminal Justice Services:			
Crime Victim Assistance	16.575	15POVC22GG00681ASSI 2020MUBX0035/	\$ 60,848
Edward Byrne Memorial Justice Assistance Grant Program	16.738	15PBJAZ2GG00616MUMU 15JOVW23GG006055STOP/ 15JOVW24GG005465STOP	36,461
Violence Against Women Formula Grants	16.588		60,380
Total Department of Justice			<u>\$ 157,689</u>
ENVIRONMENTAL PROTECTION AGENCY:			
Pass Through Payments:			
Virginia Department of Health:			
Drinking Water State Revolving Fund	66.468	VIL-12L-23	\$ 68,137
Total Environmental Protection Agency			<u>\$ 68,137</u>

County of Buchanan, Virginia
 Schedule of Expenditures of Federal Awards
 For the Year Ended June 30, 2025

Federal Grantor/ State Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:			
Pass Through Payments:			
Virginia Department of Housing and Community Development:			
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228	CDBG - GY2020/CDBG - FY2022/HCD50790	\$ 1,822,525
Total Department of Housing and Urban Development			<u>\$ 1,822,525</u>
APPALACHIAN REGIONAL COMMISSION:			
Pass Through Payments:			
Virginia Department of Housing and Community Development:			
Appalachian Area Development	23.002	20-07A/VA-20110/22-10A	\$ 399,479
Total Appalachian Regional Commission			<u>\$ 399,479</u>
DEPARTMENT OF THE INTERIOR:			
Pass Through Payments:			
Virginia Energy:			
Abandoned Mine Land Reclamation	15.252	C256017	\$ 1,400,326
Total Department of the Interior			<u>\$ 1,400,326</u>
DEPARTMENT OF EDUCATION:			
Pass Through Payments:			
Virginia Department of Education:			
Career and Technical Education - Basic Grants to States	84.048	60031	\$ 76,570
Twenty-First Century Community Learning Centers	84.287	60565	11,927
Rural Education	84.358	43481	42,768
Supporting Effective Instruction State Grants	84.367	61480	133,702
Title I Grants to Local Educational Agencies	84.010	42901/42892	1,644,082
<i>Special Education Cluster (IDEA):</i>			
Special Education-Grants to States	84.027	43071/61110	\$ 807,411
Special Education-Preschool Grants	84.173	62521	36,010
<i>Total Special Education Cluster (IDEA)</i>			843,421
Student Support and Academic Enrichment Program	84.424	60281	387,854
COVID-19 American Rescue Plan-Emergency and Secondary School Emergency Relief	84.425U	41117/41112/50193/50183/ 50175	693,416
Total Department of Education			<u>\$ 3,833,740</u>
DEPARTMENT OF TREASURY:			
Direct Payments:			
Local Assistance and Tribal Consistency Fund	21.032	Not applicable	\$ 100,000
Pass Through Payments:			
Virginia Department of Elections			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	723012	\$ 95,570
Virginia Department of Criminal Justice Services			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	122373	554,054
Virginia Department of Health			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	CSFRF-25	85,587
Total Department of Treasury			<u>\$ 735,211</u>
			<u>\$ 835,211</u>
Total Expenditures of Federal Awards			<u>\$ 17,941,518</u>

See accompanying Notes to Schedule of Expenditures of Federal Awards.

County of Buchanan, Virginia
Notes to Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2025

NOTE A--BASIS OF PRESENTATION:

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the County of Buchanan, Virginia under programs of the federal government for the year ended June 30, 2025. The information in the Schedule is presented in accordance with the requirements of the Title 2. U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Because the Schedule presents only a selected portion of the operations of the County of Buchanan, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County of Buchanan, Virginia.

NOTE B -- SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement.
- (2) Pass-through entity identifying numbers are presented where available.
- (3) The County did not elect the 15% de minimi indirect cost rate because they only request direct costs for reimbursement.

NOTE C -- FOOD DONATION

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

NOTE D -- OUTSTANDING BALANCE OF FEDERAL LOANS

The County has not received any federal funding through loans.

NOTE E -- SUBRECIPIENTS

The County did not have any subrecipients for the year ended June 30, 2025.

NOTE F -- RELATIONSHIP TO THE FINANCIAL STATEMENTS:

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

Primary government:

General Fund-Intergovernmental	\$ 26,564,061
Less: Revenue from the Commonwealth	(16,851,784)
Coal Road Fund-Intergovernmental	128,594
Less: Revenue from the Commonwealth	(128,594)
Component Unit Public Service Authority:	
Federal contributions in aid of construction	2,173,085
Component Unit School Board:	
School Operating Fund-Intergovernmental	69,676,459
Less: Revenue from Local Government	(7,674,199)
Less: Revenue from the Commonwealth	(50,095,460)
Less: Revenue from U.S. Army Corp of Engineers	(5,850,644)

Total federal expenditures per the Schedule of Expenditures of Federal Awards	\$ 17,941,518
---	---------------

County of Buchanan, Virginia

Schedule of Findings and Questioned Costs
For the Year Ended June 30, 2025

Section I - Summary of Auditors' Results

Financial Statements

Type of auditors' report issued:

Unmodified: Governmental activities; discretely presented component units-School Board and PSA; each major fund and aggregate remaining fund information

Adverse: Discretely presented component unit-IDA

Internal control over financial reporting:

Material weakness(es) identified? Yes
Significant deficiency(ies) identified? None reported

Noncompliance material to financial statements noted? No

Federal Awards

Internal control over major programs:

Material weakness(es) identified? No
Significant deficiency(ies) identified? None Reported

Type of auditors' report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR section, 200.516 (a)? No

Identification of major programs:

Federal Assistance Listing Number	Name of Federal Program or Cluster
10.553/10.555/10.559	Child Nutrition Cluster
10.561	State Administrative Matching Grants for the Supplemental Nutrition Assistance Program
14.228	Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii
15.252	Abandoned Mine Land Reclamation
84.010	Title I Grants to Local Educational Agencies
93.778	Medical Assistance Program

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee? No

County of Buchanan, Virginia

Schedule of Findings and Questioned Costs
For the Year Ended June 30, 2025

Section II - Financial Statement Findings

Finding 2025-001
(Material Weakness)

Criteria:	Identification of material adjustments to the financial statements that were not detected by the entity's internal controls indicates that a material weakness may exist.
Condition:	The financial statements, as presented for audit, did not contain all necessary adjustments to comply with generally accepted accounting principles (GAAP).
Cause:	Controls in place were inadequate to identify all year end adjustments that were necessary for the financial statements to be presented in accordance with current reporting standards.
Effect:	There is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected by the entity's internal controls over financial reporting.
Recommendation:	The County and School Board should review proposed audit adjustments and consider same as they close out the books for the 2024/2025 fiscal year.
Management's Response	Management will implement the procedures recommended by the Auditor above.

Section III - Federal Award Findings and Questioned Costs

There are no federal award findings and questioned costs to report.

County of Buchanan, Virginia

Summary Schedule of Prior Audit Findings
For the Year Ended June 30, 2025

Finding 2024-001

Finding Type:	Material weakness
Condition:	The financial statements, as presented for audit, did not contain all necessary adjustments to comply with generally accepted accounting principles (GAAP).
Recommendation:	The County and School Board should review proposed audit adjustments and consider same as they close out the books for the 2023/2024 fiscal year.
Current Status:	The finding is reported again in the current year as item 2025-001.