

Franklin County, Virginia



Annual Comprehensive Financial Report Fiscal Year Ending Jun 30, 2025



COUNTY OF FRANKLIN, VIRGINIA
ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE YEAR ENDED JUNE 30, 2025

Prepared by the Franklin County
Department of Finance

**COUNTY OF FRANKLIN, VIRGINIA
ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE YEAR ENDED JUNE 30, 2025**

TABLE OF CONTENTS

INTRODUCTORY SECTION

	<u>Page</u>
Letter of Transmittal.....	1-4
Historical Sketch of Franklin County	5
List of Elected and Appointed Officials	6-8
Organizational Chart	9
Certificate of Achievement for Excellence in Financial Reporting	10

FINANCIAL SECTION

Independent Auditors' Report	11-14
Management's Discussion and Analysis	15-24

Exhibit Page

Basic Financial Statements:

Government-Wide Financial Statements:

Statement of Net Position	1	25
Statement of Activities	2	26

Fund Financial Statements:

Governmental Fund Financial Statements:

Balance Sheet - Governmental Funds	3	27
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	4	28
Statement of Revenues, Expenditures and Change in Fund Balances - Governmental Funds	5	29
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	6	30

Proprietary Fund Financial Statements:

Statement of Net Position - Proprietary Fund	7	31
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Fund	8	32
Statement of Cash Flows - Proprietary Fund	9	33

Fiduciary Fund Financial Statements:

Statement of Fiduciary Net Position - Fiduciary Funds.....	10	34
Statement of Changes in Fiduciary Net Position - Fiduciary Funds	11	35

Notes to Financial Statements	36-124
-------------------------------------	--------

**COUNTY OF FRANKLIN, VIRGINIA
ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE YEAR ENDED JUNE 30, 2025**

TABLE OF CONTENTS (CONTINUED)

FINANCIAL SECTION (Continued)

	<u>Exhibit</u>	<u>Page</u>
Required Supplementary Information:		
Pension Plans:		
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios		
Primary Government	12	125
Component Unit School Board (nonprofessional).....	13	126
Schedule of Employer’s Share of Net Pension Liability VRS Teacher Retirement Plan....	14	127
Schedule of Employer Contributions	15	128
Notes to Required Supplementary Information	16	129
Other Postemployment Benefits Plan (OPEB) - Health Insurance:		
Schedule of Changes in Total OPEB Liability and Related Ratios		
Primary Government	17	130
Component Unit School Board	18	131
Notes to Required Supplementary Information	19	132
Other Postemployment Benefits Plan (OPEB) - Group Life Insurance (GLI) Plan:		
Schedule of Employer’s Share of Net OPEB Liability	20	133
Schedule of Employer Contributions	21	134
Notes to Required Supplementary Information	22	135
Other Postemployment Benefits Plan (OPEB) - Health Insurance Credit (HIC) Plan:		
Schedule of Changes in Net OPEB Liability and Related Ratios		
Primary Government	23	136
Component Unit School Board (nonprofessional)	24	137
Schedule of School Board’s Share of Net OPEB Liability		
Component Unit School Board (professional)	25	138
Schedule of Employer Contributions	26	139
Notes to Required Supplementary Information	27	140
Budgetary Schedules:		
Schedule of Revenues, Expenditures and Change in Fund Balances -		
Budget and Actual:		
General Fund	28	141-142
Special Revenue Fund-Major Fund	29	143
Other Supplementary Information:		
Combining and Individual Fund Financial Statements and Schedules:		
Schedule of Revenues, Expenditures and Change in Fund Balances -		
Budget and Actual:		
Capital Projects Fund-Major Fund	30	144
Combining Statement of Fiduciary Net Position - Fiduciary Funds	31	145
Combining Statement of Changes in Fiduciary Net Position - Fiduciary Funds	32	146

**COUNTY OF FRANKLIN, VIRGINIA
ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE YEAR ENDED JUNE 30, 2025**

TABLE OF CONTENTS (CONTINUED)

FINANCIAL SECTION (Continued)

Other Supplementary Information: (Continued)

	<u>Exhibit</u>	<u>Page</u>
Discretely Presented Component Unit - School Board:		
Balance Sheet	33	147
Statement of Revenues, Expenditures, and Changes in Fund Balances		
Governmental Funds	34	148
Schedule of Revenues, Expenditures, and Changes in Fund Balances		
Budget and Actual	35	149

STATISTICAL SECTION

	<u>Table</u>	<u>Page</u>
Financial Trends:		
Net Position by Component.....	1	150
Changes in Net Position	2	151-152
Fund Balances of Governmental Funds	3	153
Changes in Fund Balances of Governmental Funds.....	4	154
Revenue Capacity:		
General Governmental Tax Revenues by Source	5	155
Assessed Value and Estimated Actual Value of Taxable Property	6	156
Property Tax Rates-Direct and Overlapping Governments.....	7	157
Principal Property Taxpayers	8	158
Property Tax Levies and Collections	9	159
Debt Capacity:		
Ratios of Outstanding Debt by Type	10	160
Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita	11	161
Direct and Overlapping Governmental Activities Debt	12	162
Legal Debt Margin Information.....	13	163
Demographic and Economic Information:		
Demographic and Economic Statistics	14	164
Principal Employers	15	165
Operating Information:		
Full-time Equivalent County Government Employees by Function	16	166
Operating Indicators by Function.....	17	167
Capital Asset Statistics by Function.....	18	168

**COUNTY OF FRANKLIN, VIRGINIA
ANNUAL COMPREHENSIVE FINANCIAL REPORT
FOR THE YEAR ENDED JUNE 30, 2025**

TABLE OF CONTENTS (CONTINUED)

COMPLIANCE SECTION

	<u>Page</u>
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and on Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	169-170
Independent Auditors' Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance.....	171-173
Schedule of Expenditures of Federal Awards	174-175
Schedule of Findings and Questioned Costs.....	176-177
Summary Schedule of Prior Audit Findings	178

INTRODUCTORY SECTION



December 17, 2025

To the Honorable Chairman, Members of the Board of Supervisors, and Citizens of Franklin County, Virginia:

We are pleased to submit Franklin County's Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2025. State law requires that all local governments have their accounts and records audited annually as of June 30 by an independent certified public accountant. This report has been prepared in accordance with the standards of financial reporting as prescribed by the Governmental Accounting Standards Board (GASB), the Financial Accounting Standards Board (FASB) and the Auditor of Public Accounts for the Commonwealth of Virginia.

The ACFR was prepared with an emphasis on full disclosure of the financial activities of the County. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the government and is based upon a comprehensive framework of internal controls that has been established for this purpose. Because the cost of internal controls should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The auditing firm of Robinson, Farmer, Cox Associates has issued an unmodified opinion on the County's financial statements as of and for the year ended June 30, 2025. The audit was conducted in accordance with professional standards which require that the independent auditors plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The independent auditors' report is located in the front of the financial section of this report.

Under generally accepted accounting principles, as promulgated by the Governmental Accounting Standards board (GASB), management is required to provide a narrative that precedes the basic financial statements. This Management's Discussion and Analysis (MD&A) provides an introduction, overview, and analysis of financial results for fiscal year 2025, along with summaries of the government wide financial statements that follow. Management's Discussion and Analysis is contained in the financial section of this report.

Profile of the Government

Within the boundaries of Franklin County lie the independent towns of Rocky Mount and Boones Mill. The County's population at June 30, 2025 is estimated at 54,127 with a population density of 78.39 people per square mile. Franklin County is included in the Roanoke Metropolitan Statistical Area (MSA) that has a total population of approximately 300,000.

The Board of Supervisors is the governing body of the County with one board member representing each of the seven magisterial districts. Board members are elected to four-year terms – a Chair and Vice-Chair are selected annually to serve one-year terms. The Board appoints a County Administrator to act as the administrative head of the County. The County Administrator's Office is supported by two Deputy County Administrators, and an Assistant County Administrator where department heads and program managers report up through to the County Administrator. Five constitutional officers (Commissioner of Revenue, Commonwealth's Attorney, Clerk of the Circuit Court, Sheriff, and Treasurer) are elected by the voters of the County and, although are not accountable to the Board, do work closely with the Board, County Administrator, and other departments.

The County provides a full range of services, including public safety and law enforcement, sanitation services, planning and zoning management, recreation and cultural activities, economic development, and administrative services. The Franklin County School Board is also part of this reporting entity as a component unit. The annual budget serves as the basis for financial planning and control and is prepared by fund, function, and department.

Economic Conditions and Outlook

Franklin County, the seventh largest county in size in Virginia with an area of 690.43 square miles, is located in southwest Virginia. By offering close proximity to all markets along the East coast, the County is an excellent location for industry and commerce. The local unemployment rate has performed better than the U.S. average. The unemployment rate in June 2025 was 3.0%.

Much of fiscal year 2025 was spent on a number of capital projects including the completion of a connector road at the Summit View Business Park, broadband expansion, and consolidated solid waste collection site improvements. The County continues to develop its park system with various rehab projects being completed at a number of parks.

The future economic outlook for Franklin County is positive. With a stable employment base, access to regional markets, low construction costs, a quality work force, and an excellent quality of life, Franklin County and the region are equipped to support continued economic growth. In the years to come, the County will focus on diversifying employment opportunities within the County by recruiting a mix of industries that utilize training provided by the local schools and colleges. Broadband internet expansion continues throughout the County, improving internet connectivity for residents and supporting economic activity in underutilized areas. In addition, several housing projects

are underway, and infrastructure improvements are occurring throughout the County to strengthen the Designated Growth Areas and support sustainable population growth, making Franklin County an attractive place to live, work, and play.

Major Initiatives

Franklin County continues to place major emphasis upon the capital facility needs of the County and School System. Each year the County attempts to fund a five-year School Capital Projects Plan including roof replacements, paving projects, plumbing fixture upgrades, water system upgrades and security enhancements at various schools. A major capital investment in upgrading the heating and air conditioning units and renovating the Benjamin Franklin Middle School was continued during the fiscal year. The County has purchased the former Mod-U-Kraf building in the town of Rocky Mount and is in the planning stages of developing a new Career & Technical Education facility, 911 Dispatch Center, and Public Safety Administration Center at the newly acquired property. These investments will be crucial for future education, safety, and workforce development.

The County is working on various projects to improve our community. The County continues to develop the approximately 550-acre Summit View Business Park. Summit View is a multi-use site with commercial and recreational uses. During the fiscal year, work continued to develop and construct collection and recycling centers and to remove the old green box sites throughout the County.

For the Future

The County is continuing its efforts to enhance broadband internet service for its citizens and businesses. The County created a broadband authority to work with private providers to best manage and direct the broadband initiative. Various grants have been leveraged with local funds to generate millions of dollars in ongoing investment for broadband expansion.

As a result of a recent housing study that was performed to assess the County's current housing inventory and future investment needs, investments in Village infrastructure will continue to be a focus to facilitate new housing opportunities. Future planning processes will incorporate working with community partners to develop a diverse housing inventory to better position the County for population growth.

The County also continues to look at future funding needs for fire and EMS services for fire apparatus, EMS vehicles, equipment, and emergency services facilities.

Long-Term Financial Planning

Capital Improvement Program. The Capital Improvement Program (CIP) is a listing of capital needs projected over a 5-year period for County services. It is a planning document and provides a listing of projects requested by County departments and the School system. The CIP is updated annually. Projects are removed from the plan as they are completed or as priorities change. The plan is intended to assist the County Board of Supervisors in the preparation of the County budget.

General Fund Balance (Unassigned). The Board of Supervisors has adopted a policy to keep the unassigned general fund balance at a minimum of twenty percent of annual general fund operating revenues. Bond rating agencies have also recommended the unassigned general fund balance be maintained at this level. The unassigned general fund balance is \$47.6 million for the year ending June 30, 2025. This is a slight decrease from the prior fiscal year of approximately \$200K and is the result of additional funding needed for the public school system.

Budgetary Controls. The budget function is used as a management control device during the year for the General Fund, Special Revenue, and Component Unit Funds. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the County Board of Supervisors. Only the Board of Supervisors can revise the appropriation for each department or category. The County Administrator is authorized to transfer amounts within general governmental departments; however, the School Board and Social Services Board are authorized to transfer amounts within their total appropriated funds.

Other Information

Independent Audit. State statutes require an annual audit by independent certified public accountants. The accounting firm of Robinson, Farmer, Cox Associates was selected by the County to perform this audit. In addition to meeting the requirements set forth in state statutes, the audit also was designed to meet the requirements of the Office of Management and Budget's Uniform Guidance. The independent auditors' report on the general purpose financial statements and combining and individual fund statements and schedules is included in the Financial Section of this report. The auditor's reports related specifically to the Single Audit are included in the Compliance Section.

Acknowledgements. In closing, without the leadership and support of the Board of Supervisors of Franklin County, preparation of this report would not have been possible.

Sincerely,



Christopher L. Whitlow
County Administrator



Brian J. Carter, CPA
Deputy County Administrator
Chief Financial Officer

HISTORICAL SKETCH OF FRANKLIN COUNTY

In the 1740's, pioneers traveling by river and road from Eastern Virginia and Maryland, and Scotch-Irish and German families coming down the Carolina Road (originally known as the Great Indian Warrior Path) settled in what would become Franklin County, then the western-most county in Virginia. The County was formed in 1786 from parts of Bedford and Henry Counties by an act of the General Assembly. It was named for Benjamin Franklin, then governor of Pennsylvania, where many settlers originated.

The County lies in the western piedmont, a diverse terrain ranging from flatlands on the east to rugged peaks of the Blue Ridge on the west. The area was home to Native Americans as early as 10,000 B.C. In the 1600's an eastern Siouan tribe inhabited the region. Indian relics, arrowheads and artifacts found throughout the County remind us of the original settlers.

Since the County's early beginnings, its citizens have served as gallant soldiers in every war the U.S. has known. Notable Confederate General Jubal A. Early was born in the Red Valley community. He went to West Point for his education, represented Franklin County in the General Assembly, and served as commonwealth's attorney for many years. Another nationally known native son was Booker T. Washington, a black educator. Born a slave on a plantation near Hales Ford, Booker T. Washington founded the Tuskegee Institute in 1881. His birthplace is a national monument.

Agriculture has figured prominently in Franklin County's 200-year history, and was the occupation of most county residents until recent times. Tobacco was a leading crop in early Franklin County. Locally mined iron and copper were transported over the Carolina Road as far south as Georgia. The furnace of the Washington Ironworks, the County's oldest landmark, stands as a monument where munitions for the Revolutionary Army were manufactured. A growing animal husbandry industry established Franklin County as one of Virginia's leading dairy producers.

The late nineteenth century saw increasing industrialization. With the entry of the Norfolk and Western railroad in 1892, the Punkin Vine route through the County provided new access for industry. Tobacco factories as well as diversified wood and textile-based industries became significant components of the County's economy.

The development of 2,880 acre Philpott Lake in 1953 and 20,600 acre Smith Mountain Lake in 1966 gave rise to Franklin County's current designation as the "Land Between the Lakes and the Blue Ridge Mountains." It is an apt description for a remarkable place – a land of compelling natural beauty, economic stability, recreational abundance, and rich heritage!



Franklin County
A Natural Setting for Opportunity

Board of Supervisors June 30, 2025



Lorie Smith
Vice-Chair
Gills Creek District

Tim Tatum
Blue Ridge District

Mike Carter
Rocky Mount District

Marshall Jamison
Blackwater District

Dan Quinn
Union Hall District

Ronnie Thompson
Chairman
Boone District

Nick Mitchell
Snow Creek District



Franklin County Officials
June 30, 2025

Board of Supervisors

Ronnie Thompson, Chairman, Boone District
Tim Tatum, Vice-Chairman, Blue Ridge District
Lorie Smith, Gills Creek District
Mike Carter, Rocky Mount District
Marshall Jamison, Blackwater District
Nick Mitchell, Snow Creek District
Dan Quinn, Union Hall District

County Administration

County Attorney.....Guynn & Waddell, P.C.
County Administrator..... Christopher Whitlow
Deputy County Administrator/CFO Brian Carter
Deputy County Administrator Steve Sandy
Assistant County Administrator/Director of General Properties Brandy Rosser
Director of Human ResourcesPatricia Barnes
Director of Economic Development..... Danielle Poe
Director of Tourism & Marketing Kevin Tosh
Director of Information Technology Duane Parker
Director of Planning Lisa Cooper
Coordinator of GIS.....Eric Schmidt
Director of Public Safety..... Michael Fowler
Director of Public Works Jeff Gauldin
Director of Park & Recreation Paul Chapman
Director of Library Services.....Rebecca Ventola
Director of Family Resource Center Angela Phillips
Chief Building Official John Broughton
Unit Coordinator of Va. Cooperative Extension Carol Haynes
General Registrar Kay Chitwood

Constitutional Officers

Clerk of the Circuit Court..... Teresa Brown
Commissioner of the RevenueMargaret Torrence
Commonwealth Attorney (interim)..... Cooper Brown
Sheriff Bill Overton, Jr.
Treasurer Susan Wray

Franklin County Social Services Board Members

Barry Ferguson, Boone District
B.W. Wright, Blackwater District
David Metzger, Gills Creek District
Leslie Holden, Vice Chair, Blue Ridge District
Bill Gruchow, Union Hall District
Sharon Tudor, Chair, Rocky Mount District
David Thorp, Snow Creek District
Mike Carter, BOS Member

Director of Social Services..... Anita Turner

Franklin County Public Schools June 30, 2025

School Board Members

Franklin County Public Schools School Board Members



Danny Agee
Union Hall District
danny.agee@frco.k12.va.us



Kevin David
Member at Large
kevin.david@frco.k12.va.us



Arlet Greer
Blackwater District
arlet.greer@frco.k12.va.us



Jonathan Holley
Blue Ridge District
jonathan.holley@frco.k12.va.us



Dawn McCray
Vice Chairperson
Boone District
dawn.mccray@frco.k12.va.us



Rebekah Slocum
Gills Creek District
rebekah.slocum@frco.k12.va.us



Carletta Whiting
Snow Creek District
carletta.whiting@frco.k12.va.us

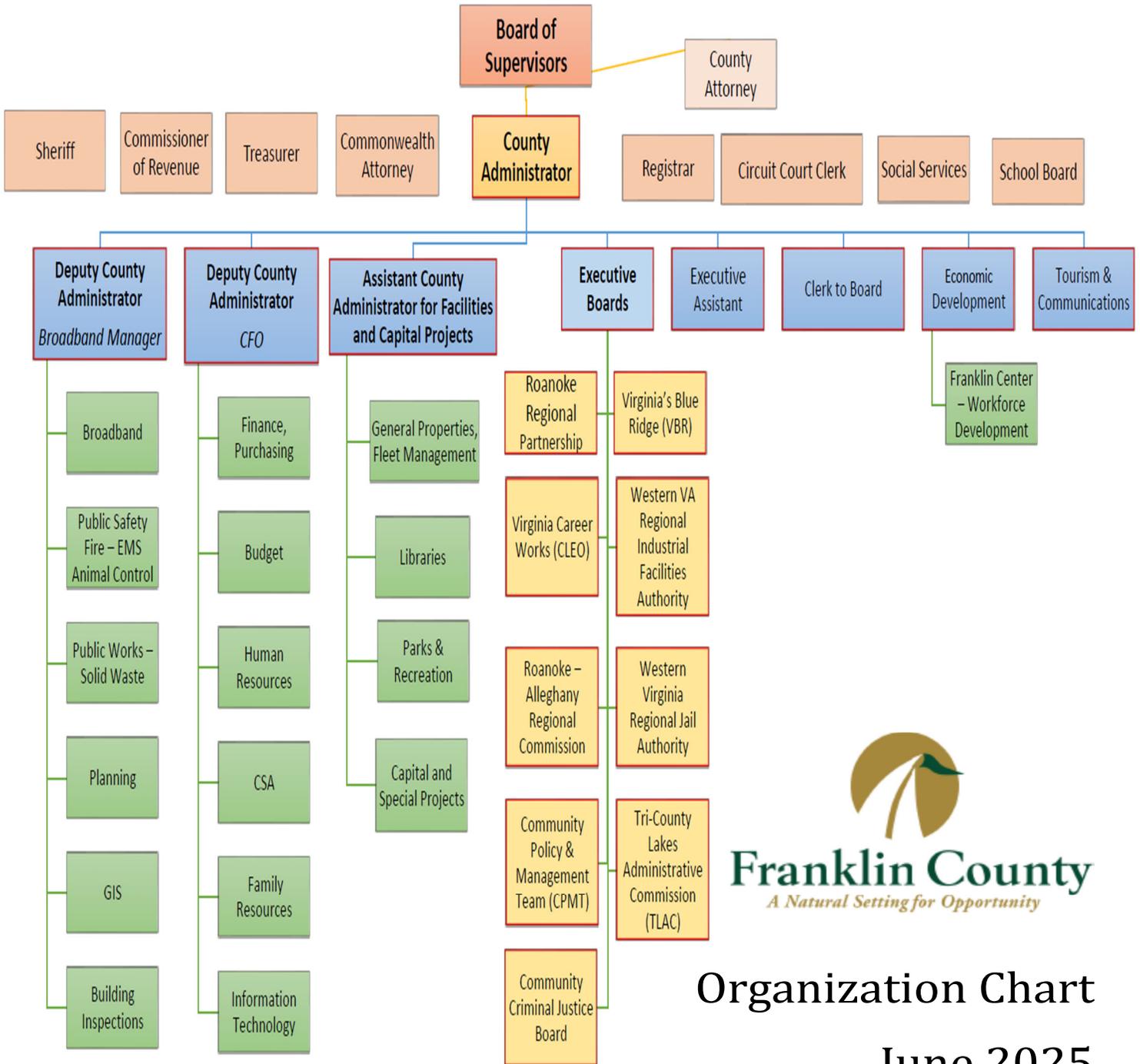


Jeff Worley
Chairperson
Rocky Mount District
jeff.worley@frco.k12.va.us

School Administration

Dr. Kevin Siers, Superintendent of Schools

Assistant Superintendent.....	Timothy Overstreet
Director of Human Resources.....	Gregg Cuddy
Director of Business & Finance.....	Sharon Tuttle
K-12 Director of Curriculum & Instruction.....	Brenda Muse
Coordinator of Federal Programs.....	Brenda McGrath
Coordinator of Testing.....	Kara Bernard
Director of Pupil Personnel Services.....	Sherry Lynch
Director of Technology.....	Timothy Morrison
Coordinator of Student Services.....	Amy Johnson
School Board Clerk.....	Mandy Burnette
Coordinator School Food Services/Nutrition.....	Heather Snead
Director of Operations.....	Andrew Nester
Supervisor of Transportation.....	Jeff Hodges
Supervisor of Maintenance.....	Mark Law
Coordinator of Purchasing.....	Jessica Pendleton



Organization Chart

June 2025



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**County of Franklin
Virginia**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2024

Christopher P. Morill

Executive Director/CEO

FINANCIAL SECTION



Independent Auditors' Report

**To the Honorable Members of
The Board of Supervisors
County of Franklin, Virginia**

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Franklin, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Franklin, Virginia, as of and for the year ended June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County of Franklin, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Accounting Principle

As described in Note 25 to the financial statements, in 2025, the County of Franklin, Virginia adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

Restatement of Beginning Balances

As described in Note 25 to the financial statements, in 2025, the County of Franklin, Virginia restated beginning balances to reflect the requirements of GASB Statement No. 101. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Franklin, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County of Franklin, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Franklin, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Franklin, Virginia's basic financial statements. The accompanying combining and individual fund financial statements and schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 17, 2025, on our consideration of the County of Franklin, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County of Franklin, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Franklin, Virginia's internal control over financial reporting and compliance.

Robinson, Farmer, Cox Associates

Blacksburg, Virginia
December 17, 2025

Management's Discussion and Analysis

As management of the County of Franklin, Virginia, we offer the following discussion and analysis of the County's financial performance and overview of the County's financial activities for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with the additional information that we have furnished in our letter of transmittal.

Financial Highlights for Fiscal Year 2024-2025:

- The total net position for governmental activities was \$169.6 million at the end of FY 2025. This figure is based on assets totaling \$234.3 million, deferred outflows of resources of \$4.9 million, liabilities of \$65.3 million, and deferred inflows of resources of \$4.3 million. Liabilities include a non-current component for long-term debt associated with the acquisition of assets for the County and School system. The total for assets includes school properties financed with debt (Exhibit 1).
- During the year, the County's taxes and other revenues for governmental programs were \$18.4 million more than the \$120.2 million of expenses (Exhibit 2).
- The business-type activities net position at June 30, 2025 totaled \$1.1 million. This figure is based on total assets of \$1.1 million and minimal liabilities.
- Total general fund revenues were more than the final budgeted amount by \$2.2 million or approximately 1.8 percent. Actual expenditures were \$0.8 million less than the final expenditure budget.
- The County's total outstanding debt decreased \$12.3 million at fiscal year-end. This decrease can be attributed to the pay down of current debt obligations over the fiscal year and reductions in the landfill closure/post-closure liability and the net pension liability. See Notes 7 and 8 for additional information on long-term obligations.
- Component Unit School Board's net position was a deficit of \$5.4 million at the end of FY 2025. Of this amount, \$49.7 million is net investment in capital assets, \$2.9 million is restricted, and the unrestricted deficit was \$58.0 million. The large deficit is mostly contributed to Franklin County's share of the net pension liability for the state retirement teacher pool and other post-employment benefit costs.
- At the end of the current fiscal year, the general fund unassigned fund balance was approximately \$47.6 million. The Board of Supervisors has adopted a policy to keep the unassigned general fund balance at a minimum of twenty percent of general fund operating revenues.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County of Franklin's basic financial statements which comprise three sections: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements: The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between the four reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave.)

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, judicial administration, public safety, health and welfare, parks and recreation, libraries, solid waste and community development. The only business-type activity is a small water and sewer system at an existing industrial park.

The government-wide financial statements include the County (known as the *primary government*) as well as funds of the Franklin County School Board (known as the *component unit*). Financial information for this component unit is reported separately from the financial information presented for the primary government.

Fund Financial Statements

Traditional users of governmental financial statements will find the fund financial statement presentation more familiar. The focus is on the County's most significant funds, and the fund financial statements provide more information about these funds – not the County as a whole.

The County has three types of funds:

Governmental funds – Most of the County's basic services are included in governmental funds, which focus on how cash and other financial assets that can readily be converted to cash flow in and out and the balances left at year end that are available for spending. Consequently, the governmental funds statements report financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided following the governmental fund statements that explains the relationship (or difference) between them.

Proprietary funds – When the County charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds are reported with the full accrual accounting method as are all activities reported in the Statement of Net Position and Statement of Activities. The County's enterprise fund, one type of proprietary fund, is the same as the government-wide business-type activities; however, the fund financial statements provide more detail and additional information, such as cash flows. The County's enterprise fund is the Utility Fund.

Fiduciary funds – The County is the trustee, or fiduciary, for the County's custodial funds. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. The County excludes these activities from the County's government-wide financial statements because the County cannot use these assets to finance its operations.

Notes to the basic financial statements. The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required supplementary information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's budgetary comparisons and progress in funding its obligation to provide pension and other post-employment benefits to its employees.

Financial Analysis of the County as a Whole

A comparative analysis of government-wide information is as follows (in millions):

	Governmental Activities		Business-type Activities		Total Primary Government		Component Unit	
	FY2025	FY2024	FY2025	FY2024	FY2025	FY2024	FY2025	FY2024
Current and other assets	\$ 124.9	\$ 122.3	\$ 0.4	\$ 0.3	\$ 125.3	\$ 122.6	\$ 8.8	\$ 10.8
Capital assets, net	109.4	105.2	0.7	0.8	110.1	106.0	51.1	41.6
Total assets	\$ 234.3	\$ 227.5	\$ 1.1	\$ 1.1	\$ 235.4	\$ 228.6	\$ 59.9	\$ 52.4
Deferred outflows of resources	\$ 4.9	\$ 4.9	\$ -	\$ -	\$ 4.9	\$ 4.9	\$ 18.5	\$ 17.5
Other liabilities	\$ 7.2	\$ 6.5	\$ -	\$ -	\$ 7.2	\$ 6.5	\$ 9.8	\$ 6.7
Long-term liabilities	58.1	70.4	-	-	58.1	70.4	61.4	62.1
Total liabilities	\$ 65.3	\$ 76.9	\$ -	\$ -	\$ 65.3	\$ 76.9	\$ 71.2	\$ 68.8
Deferred inflows of resources	\$ 4.3	\$ 3.8	\$ -	\$ -	\$ 4.3	\$ 3.8	\$ 12.6	\$ 11.3
Net position:								
Net investment in capital assets	\$ 70.5	\$ 61.8	\$ 0.7	\$ 0.8	\$ 71.2	\$ 62.6	\$ 49.7	\$ 39.8
Restricted	5.2	4.0	-	-	5.2	4.0	2.9	2.4
Unrestricted	93.9	85.9	0.4	0.3	94.3	86.2	(58.0)	(52.4)
Total net position	\$ 169.6	\$ 151.7	\$ 1.1	\$ 1.1	\$ 170.7	\$ 152.8	\$ (5.4)	\$ (10.2)

Provisions of Statement No. 101 from the Governmental Accounting Standards Board (GASB) were implemented during fiscal year 2025. Financial information for fiscal year 2024 has not been restated for provisions of this standard.

The County's combined net position increased from \$151.7 million to \$169.6 million as a result of an increase in cash and cash equivalents from conservative budget assumptions and increased investment earnings. The County also saw a significant decrease in long-term liabilities, specifically, its landfill closure/post closure liability due to the completed closure of Landfill Permit #72 and increased capacity of Landfill Permit #577 and a reduction in net pension liability. The County participates in the state pension program, the Virginia Retirement System, and increases or decreases are attributed to the state's management of the pension system. Unrestricted governmental net position, the portion of net position that can be used to finance the day-to-day activities of the County, totaled \$93.9 million. Net position: net investment in capital assets represents the amount of capital assets owned by the County less any related debt. Net position is reported as restricted when constraints on asset use are externally imposed by creditors, grantors, contributors, regulators, or imposed by law through constitutional provisions or enabling legislation. For example: E911 funds are restricted so that they can be used for the E911 purposes.

Business-type net position remained relatively unchanged.

Component unit net position increased by \$5.4 million, because of an increase in capital assets/capital projects, specifically an approximately \$28 million project for HVAC, roof replacement, and renovations to the Benjamin Franklin Middle School.

Summary of Activities:

The following table shows the revenues and expenses of the governmental activities for the year ended June 30, 2025 (in millions):

	Governmental Activities		Business-type Activities		Total Primary Government		Component Unit	
	FY2025	FY2024	FY2025	FY2024	FY2025	FY2024	FY2025	FY2024
Revenues:								
Program revenues:								
Charges for Services	\$ 5.1	\$ 5.4	\$ -	\$ -	\$ 5.1	\$ 5.4	\$ 2.0	\$ 1.9
Operating Grants & Contributions	32.5	25.2	-	-	32.5	25.2	59.7	72.0
Capital Grants & Contributions	4.7	2.9	-	-	4.7	2.9	4.4	2.6
Total Program Revenues	\$ 42.3	\$ 33.5	\$ -	\$ -	\$ 42.3	\$ 33.5	\$ 66.1	\$ 76.5
General Revenues:								
Property Taxes	\$ 71.6	\$ 69.3	\$ -	\$ -	\$ 71.6	\$ 69.3	\$ -	\$ -
Other Taxes	14.8	14.9	-	-	14.8	14.9	-	-
Other	9.9	9.3	-	-	9.9	9.3	-	-
Payments from the County	-	-	-	-	-	-	43.1	39.0
Total General Revenues	\$ 96.3	\$ 93.5	\$ -	\$ -	\$ 96.3	\$ 93.5	\$ 43.1	\$ 39.0
Total Revenues	\$ 138.6	\$ 127.0	\$ -	\$ -	\$ 138.6	\$ 127.0	\$ 109.2	\$ 115.5
Expenses								
General Government Administration	\$ 5.6	\$ 6.2	\$ -	\$ -	\$ 5.6	\$ 6.2	\$ -	\$ -
Judicial Administration	4.0	3.8	-	-	4.0	3.8	-	-
Public Safety	29.0	27.7	-	-	29.0	27.7	-	-
Public Works	3.6	10.3	-	-	3.6	10.3	-	-
Health and Welfare	17.3	17.4	-	-	17.3	17.4	-	-
Education	43.2	39.0	-	-	43.2	39.0	99.3	98.2
Parks, Recreation, and Cultural	3.8	3.6	-	-	3.8	3.6	-	-
Community Development	12.6	8.3	-	-	12.6	8.3	-	-
Interest on Long-Term Debt	1.1	1.0	-	-	1.1	1.0	-	-
Utility Fund	-	-	-	-	-	-	-	-
Total Expenses	\$ 120.2	\$ 117.3	\$ -	\$ -	\$ 120.2	\$ 117.3	\$ 99.3	\$ 98.2
Change in Net Position	\$ 18.4	\$ 9.7	\$ -	\$ -	\$ 18.4	\$ 9.7	\$ 9.9	\$ 17.3
Net Position, as previously reported	\$ 151.7	\$ 142.0	\$ 1.1	\$ 1.1	\$ 152.8	\$ (9.7)	\$ (10.2)	\$ (27.5)
Restatements	(0.5)	-	-	-	(0.5)	-	(5.1)	-
Net Position, as restated	\$ 151.2	\$ 142.0	\$ 1.1	\$ 1.1	\$ 152.3	\$ 143.1	\$ (15.3)	\$ (27.5)
Net Position, Ending	\$ 169.6	\$ 151.7	\$ 1.1	\$ 1.1	\$ 170.7	\$ 152.8	\$ (5.4)	\$ (10.2)

Provisions of Statement No. 101 from the Governmental Accounting Standards Board (GASB) were implemented during fiscal year 2025. Financial information for fiscal year 2024 has not been restated for provisions of this standard.

Revenues

For the fiscal year ended June 30, 2025, revenues from governmental activities totaled \$138.6 million, an increase of \$11.6 million from the prior fiscal year. Property tax revenues, the County's largest local revenue

source, were \$71.6 million, an increase of \$2.3 million due to new construction in real estate and increased personal property values. The County assesses all real property every four years. The most recent reassessed values were effective January 1, 2024.

Other local taxes (including sales taxes, recordation taxes, and meals taxes) were \$14.8 million, which was a decrease of \$0.1 million from FY 2024. Operating grants and contributions totaled \$32.5 million, reflecting a \$7.3 million increase from the prior fiscal year. This increase is attributable to grant reimbursements from major capital projects, including state-funded broadband infrastructure initiatives that expand broadband access for Franklin County residents and federal and state funding for the completion of the Connector Road at the Summit View Business Park, which enhances infrastructure development and supports continued economic growth.

Business-type revenues consist of charges to customers for water consumption. During FY 09-10, almost all of the County's water systems were transferred to the Western Virginia Water Authority - a regional provider of water and sewer services. The County receives a small amount of water revenue from a system located in one of the County's industrial parks.

Component unit revenues total \$109.2 million, including \$43.1 million from the general government (County). This represents a decrease of \$6.3 million from FY 2024, primarily due to reduced federal grant activity related to Elementary and Secondary School Emergency Relief (ESSER) funds. ESSER funding was provided to localities to mitigate learning loss resulting from disruptions to in-person instruction during the COVID-19 pandemic and was largely expended in prior fiscal years. State education revenues were also affected by changes in the Local Composite Index (LCI), which is used by the Commonwealth of Virginia to determine each locality's share of funding for public education under the Standards of Quality (SOQ). The LCI measures a locality's relative ability to pay for education based on property values, income, and taxable sales. The LCI impact during the fiscal year resulted from the 2024 Franklin County real estate reassessment, which led to a significant increase in property values and increased the County's LCI. As a result, the required local share of SOQ funding increased and the state's share of education funding declined compared to the prior year.

Expenses

For the fiscal year ended June 30, 2025, expenses for governmental activities totaled \$120.2 million. These expenses include the County's local support of the school system and represent an increase of \$3.1 million compared to FY 2024.

The increase in governmental activities expenses was driven by changes in several functional areas of County operations.

Public Safety expenses increased by \$1.3 million, primarily due to the implementation of an enhanced pay structure for public safety first responders, which was designed to better align the County's compensation with that of peer localities. In addition, the County implemented a state-mandated pharmacy program that was not initially budgeted for the fiscal year, resulting in higher costs within this function.

Community Development expenses increased by \$4.3 million, largely attributable to two capital initiatives: broadband infrastructure improvements and the construction of the Connector Road at the Summit View Business Park. These projects are grant-funded, and the associated expenditures were offset by corresponding increases in grant revenues.

Public Works expenses decreased by \$6.7 million due to the completion of several major capital projects, including the construction of Landfill Cell 3 and the replacement and addition of leachate tanks at the County-operated landfill.

The other functional areas experienced minor changes in expenditures from the prior year, these were primarily attributable to normal inflationary pressures, including cost-of-living adjustments.

Business-type activities reflect the expenses of the County’s small water system at the Commerce Center Industrial Park, which serves approximately four commercial customers. Expenses for business-type activities remained essentially level compared to FY 2024.

Education remains a high priority in the Franklin County community. During FY 2025, the County contributed \$43.1 million to the operation of Franklin County Public Schools, representing approximately 35.9 percent of total governmental activities expenses.

Financial Analysis of the County’s Funds

For the fiscal year ending June 30, 2025, the County’s general fund reflects total fund balances of \$55.4 million, remaining level from the fiscal year ended June 30, 2024.

The County Capital Projects fund balance decreased from fiscal year 2024 due to planned spending from borrowed proceeds for the construction of a new cell in the County landfill.

The E911 fund balance remained relatively unchanged from FY 2024 to FY 2025.

General Fund Budgetary Highlights

The County’s budget is prepared in accordance with the Code of Virginia. During the year, the County amended the original budget primarily for the following purposes:

- To reappropriate grants and other revenues authorized in the prior fiscal year but not expended as of June 30, 2024.
- To reappropriate monies to pay for commitments in the form of encumbrances established prior to June 30, 2024 but not paid by that date.
- To appropriate borrowed funds, grants and other revenues received in the current fiscal year.

The following table presents revenues and expenditures for the General Fund only for FY 2025 (in millions):

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Actual</u>
Revenues:			
Taxes	\$ 83.8	\$ 83.8	\$ 86.7
Other	8.8	9.1	9.7
Intergovernmental	26.1	26.7	25.4
Total revenues	<u>\$ 118.7</u>	<u>\$ 119.6</u>	<u>\$ 121.8</u>
Expenditures:			
Expenditures	\$ 110.5	\$ 113.4	\$ 112.6
Total expenditures	<u>\$ 110.5</u>	<u>\$ 113.4</u>	<u>\$ 112.6</u>
Other financing sources (uses)	<u>\$ (6.6)</u>	<u>\$ (9.7)</u>	<u>\$ (9.2)</u>
Net change in fund balance	\$ 1.6	\$ (3.5)	\$ -
Fund balance - beginning	(1.6)	3.5	55.4
Fund balance - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 55.4</u>

A discussion of the budgetary variances between the original budget and the final budget and of the variance between the final budget and the actual results follows:

The increase in comparing original budget to amended budget for other revenues is due to increase in amounts received for charges for emergency medical services billings and charges for sanitation and waste removal. Intergovernmental revenues varied from budget primarily due to the timing and receipt of several non-recurring federal and state grants, including the Hazard Mitigation Grant Program (HMGP) Radio Infrastructure grant, Virginia Telecommunication Initiative (VATI) broadband funding, Assistance to Firefighters Grants (AFG), and PHMSA Technical Assistance Grants (TAG). These grants are competitive and reimbursement-based, and revenue recognition is dependent on the timing of eligible expenditures and project milestones. As a result, revenues may be recognized in a fiscal year different from that originally budgeted, contributing to budgetary variances for the fiscal year.

The increase in the final budget for expenditures over the original budget is primarily due to budgeting additional revenues from grants and increased state and federal revenue. The County attempts to move some general fund excess revenues to the capital fund to help fund new and existing projects with cash instead of borrowed funds.

Actual revenues were more than anticipated due to conservative budget strategies and more than anticipated collections from general property taxes. Other local taxes performed higher than anticipated showing confidence in the local economy. Investment income continues to perform well due to the continued high interest rates on the County's deposits.

Actual expenditures were less than the final amended budget because of general savings in department budgets.

Capital Assets

The following table displays the County's and Schools' (Component Unit) capital assets at June 30, 2025, (in millions):

	Governmental Activities		Business-type Activities		Total Primary Government		Component Unit	
	FY2025	FY2024	FY2025	FY2024	FY2025	FY2024	FY2025	FY2024
Non-Depreciable Assets:								
Land/Lease Land	\$ 19.3	\$ 19.4	\$ -	\$ -	\$ 19.3	\$ 19.4	\$ 0.7	\$ 0.7
Construction in Progress	45.0	40.7	-	-	45.0	40.7	21.8	13.2
Other Capital Assets:								
Buildings and Improvements/Lease Buildings and Improvements	61.0	59.8	-	-	61.0	59.8	70.7	67.3
Infrastructure	6.4	6.4	1.3	1.3	7.7	7.7	-	-
Machinery and Equipment/Lease Machinery and Equipment	56.0	54.0	-	-	56.0	54.0	27.0	26.0
Accumulated Depreciation/Amortization	(78.3)	(75.1)	(0.6)	(0.5)	(78.9)	(75.6)	(69.1)	(65.6)
Total	\$ 109.4	\$ 105.2	\$ 0.7	\$ 0.8	\$ 110.1	\$ 106.0	\$ 51.1	\$ 41.6

The table below shows the change in capital assets for the fiscal year ending June 30, 2025 (in millions):

	Net		
	Balance June 30, 2024	Additions/ Deletions	Balance June 30, 2025
Non-Depreciable Assets:			
Land/Lease Land	\$ 20.1	\$ (0.1)	\$ 20.0
Construction in Progress	53.9	12.9	66.8
Other Capital Assets:			
Buildings and Improvements/Lease Buildings and Improvements	127.1	4.6	131.7
Infrastructure	7.7	-	7.7
Machinery and Equipment/Lease Machinery and Equipment	80.0	3.0	83.0
Accumulated Depreciation/Amortization	(141.2)	(6.8)	(148.0)
Total	\$ 147.6	\$ 13.6	\$ 161.2

During the FY 2025 budget process, the Board of Supervisors approved a five-year Capital Improvement Program (CIP) of which only the first year was appropriated a total of \$11.6 million. The most significant project funded was the construction of various new solid waste collection sites throughout the County. Various projects have been funded in the plan, including software and hardware upgrades for the Information Technology department; trail, park and field development for the Parks and Recreation department; vehicle and equipment replacement for the Sheriff's Office and Public Safety departments; and \$1.5 million for various school projects. Smaller projects make up the balance of the funding and include such items as capital maintenance and landfill engineering and development.

Additional detailed capital asset information can be found in Note 17 in the "Notes to Financial Statements" section of the report.

Long Term Obligations

The following table displays the County and Schools (Component Unit) Outstanding Debt at June 30, 2025 and at June 30, 2024, (in millions):

	Governmental Activities		Business-type Activities		Total Primary Government		Component Unit	
	FY2025	FY2024	FY2025	FY2024	FY2025	FY2024	FY2025	FY2024
Direct Borrowings and Placements	\$ 14.5	\$ 14.7	\$ -	\$ -	\$ 14.5	\$ 14.7	\$ -	\$ -
Revenue Bonds	29.1	33.8	-	-	29.1	33.8	-	-
Lease/Subscription Liabilities	2.2	2.6	-	-	2.2	2.6	-	-
Landfill Closure/Post Closure Liability	6.1	12.2	-	-	6.1	12.2	-	-
Compensated Absences	2.9	2.2	-	-	2.9	2.2	6.2	1.1
Other Post Employment Benefits	3.1	2.8	-	-	3.1	2.8	12.8	14.3
Net Pension Liability	0.2	2.1	-	-	0.2	2.1	42.4	46.7
Total	\$ 58.1	\$ 70.4	\$ -	\$ -	\$ 58.1	\$ 70.4	\$ 61.4	\$ 62.1

The decrease in long-term liabilities for the primary government is mostly due to the pay down of current debt obligations, as well as reductions in the landfill closure/post-closure liability, due to the closure of landfill permit

#72 and increased capacity of landfill permit #577, and a reduction in net pension liability. The decrease in long-term liabilities for the Component Unit is due to a decrease in other Other Post Employment Benefits and net pension liability. Additional detailed information on long-term debt activity can be found in Note 7 and Note 8 in the “Notes to Financial Statements” section of the report.

The Franklin County Board of Supervisors adopted the following debt policy on October 10, 1994 (revised September 18, 2018):

1. Financing should be considered for County assets that are designed to serve the citizens for a period of time in excess of five years with debt issued for a similar period and designed to spread the cost of the asset to all users, both current and future, unless a more feasible alternative exists (grants, gifts, etc.); and
2. Debt issued for the purpose of financing water and sewer projects or other enterprise fund projects will primarily be supported by revenues generated by those projects; and
3. The County’s tax-supported debt outstanding shall not exceed 3.5% of total assessed value during a five-year planning window; and
4. The County’s tax-supported debt service shall not exceed 10% of general government expenditures, including operational expenditures of the school component unit, during a five-year planning window; and
5. Notes payable (financed purchases) of longer than three (3) years duration will be included as debt for the purpose of computing the ratios expressed herein.

Franklin County received an upgraded bond rating of Aa1 from Moody’s and maintained ratings of AA+ from Standard & Poor’s, and AA+ from Fitch.

Economic Factors and Future Budgets

Recent trends and revenue forecasts from the Commonwealth of Virginia indicate that the State will have sufficient revenue to meet its obligations but will have very little remaining for additional discretionary spending due to uncertainty in Federal Policy changes putting additional pressure on the State General Fund. Franklin County’s population growth has remained relatively flat over the last decade, and the County is still very dependent on the State for support of the school system and constitutional offices including the Sheriff’s office. Approximately 22.2% of total County and School Board revenues are from the Commonwealth of Virginia.

Factors that are expected to impact future budgets include:

- Projected increases in health insurance premiums.
- Projected increases in retirement contribution rates assessed by the Virginia Retirement System.
- Projected increases for Schools funding due to changes in the Local Composite Index (LCI).
- SNAP programmatic funding changes.
- Funding for the Capital Improvement Program.
- Uncertainty regarding the local, state, and national economy due to inflation.
- Continued uncertainty in interest rates and the slow-down of economic growth.
- Additional State funding for local Constitutional Officers and the School division.
- Receipt of opioid settlement funds.

Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the resources it receives and their uses. Questions concerning this report or requests for additional financial information should be directed to the Director of Finance, 1255 Franklin Street, Suite 111, Rocky Mount, Virginia 24151, telephone (540) 483-3030. The County's website address is www.franklincountyva.gov.

Basic Financial Statements

County of Franklin, Virginia
Statement of Net Position
June 30, 2025

	Primary Government			Component Unit
	Governmental	Business-type	Total	School Board
	<u>Activities</u>	<u>Activities</u>		
ASSETS				
Cash and cash equivalents	\$ 97,177,783	\$ 351,378	\$ 97,529,161	\$ 3,726,724
Receivables (net of allowance for uncollectibles):				
Taxes receivable	4,271,893	-	4,271,893	-
Accounts receivable	1,807,569	2,197	1,809,766	579,093
Other local taxes receivable	453,454	-	453,454	-
Leases receivable	164,447	-	164,447	-
Due from component unit	607,917	-	607,917	-
Due from other governmental units	11,566,803	-	11,566,803	2,730,022
Inventories	-	-	-	418,438
Prepaid expenses	759,995	-	759,995	54,230
Net pension asset	-	-	-	248,870
Restricted assets:				
Cash and cash equivalents	-	-	-	1,039,070
Cash and cash equivalents (in custody of others)	8,169,573	-	8,169,573	-
Capital assets:				
Capital assets, not being depreciated/amortized	63,699,998	-	63,699,998	22,495,570
Capital assets, net of accumulated depreciation/amortization	45,702,477	740,791	46,443,268	28,603,098
Total assets	<u>\$ 234,381,909</u>	<u>\$ 1,094,366</u>	<u>\$ 235,476,275</u>	<u>\$ 59,895,115</u>
DEFERRED OUTFLOWS OF RESOURCES				
Pension related items	\$ 4,019,771	\$ -	\$ 4,019,771	\$ 15,465,503
OPEB related items	838,963	-	838,963	3,014,501
Total deferred outflows of resources	<u>\$ 4,858,734</u>	<u>\$ -</u>	<u>\$ 4,858,734</u>	<u>\$ 18,480,004</u>
LIABILITIES				
Accounts payable	\$ 3,867,159	\$ 3,189	\$ 3,870,348	\$ 1,064,947
Accrued liabilities	-	-	-	1,212,469
Construction accounts payable	2,850,570	-	2,850,570	1,406,742
Reconciled overdraft	-	-	-	4,817,748
Accrued interest payable	365,767	-	365,767	-
Due to primary government	-	-	-	607,917
Unearned revenue	138,457	-	138,457	673,813
Long-term liabilities:				
Due within one year	6,121,106	-	6,121,106	3,654,166
Due in more than one year	51,936,957	-	51,936,957	57,728,122
Total liabilities	<u>\$ 65,280,016</u>	<u>\$ 3,189</u>	<u>\$ 65,283,205</u>	<u>\$ 71,165,924</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred revenue - prepaid property taxes	\$ 1,259,516	\$ -	\$ 1,259,516	\$ -
Lease related items	147,242	-	147,242	-
Pension related items	2,518,780	-	2,518,780	9,655,461
OPEB related items	414,678	-	414,678	2,929,947
Total deferred inflows of resources	<u>\$ 4,340,216</u>	<u>\$ -</u>	<u>\$ 4,340,216</u>	<u>\$ 12,585,408</u>
NET POSITION				
Net investment in capital assets	\$ 70,469,264	\$ 740,791	\$ 71,210,055	\$ 49,691,926
Restricted:				
E-911	2,059,752	-	2,059,752	-
Law Library	207,139	-	207,139	-
Forfeited Assets	194,182	-	194,182	-
Courthouse maintenance	418,687	-	418,687	-
Tourism initiatives	7,500	-	7,500	-
Inmates	52,415	-	52,415	-
Opioid settlement receivable	2,248,518	-	2,248,518	-
Net pension asset	-	-	-	248,870
School cafeteria programs	-	-	-	1,039,070
School activity fund	-	-	-	1,620,798
Unrestricted (deficit)	93,962,954	350,386	94,313,340	(57,976,877)
Total net position	<u>\$ 169,620,411</u>	<u>\$ 1,091,177</u>	<u>\$ 170,711,588</u>	<u>\$ (5,376,213)</u>

The notes to the financial statements are an integral part of this statement.

County of Franklin, Virginia
Statement of Activities
For the Year Ended June 30, 2025

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position			Component Unit	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Primary Business-type Activities	Total	School Board
PRIMARY GOVERNMENT:								
Governmental activities:								
General government administration	\$ 5,614,646	\$ 4,399	\$ 588,143	\$ -	\$ (5,022,104)	\$ -	\$ (5,022,104)	\$ -
Judicial administration	4,042,954	167,118	1,489,518	-	(2,386,318)	-	(2,386,318)	-
Public safety	28,955,550	2,887,782	6,074,352	4,357,047	(15,636,369)	-	(15,636,369)	-
Public works	3,567,301	1,791,593	26,119	-	(1,749,589)	-	(1,749,589)	-
Health and welfare	17,310,216	16,024	12,537,771	-	(4,756,421)	-	(4,756,421)	-
Education	43,151,164	-	-	-	(43,151,164)	-	(43,151,164)	-
Parks, recreation, and cultural	3,799,046	240,327	256,686	-	(3,302,033)	-	(3,302,033)	-
Community development	12,644,097	-	11,531,414	388,963	(723,720)	-	(723,720)	-
Interest on long-term debt	1,092,805	-	-	-	(1,092,805)	-	(1,092,805)	-
Total governmental activities	\$ 120,177,779	\$ 5,107,243	\$ 32,504,003	\$ 4,746,010	\$ (77,820,523)	\$ -	\$ (77,820,523)	\$ -
Business-type activities:								
Utility Fund	\$ 54,559	\$ 13,675	\$ -	\$ -	\$ (40,884)	\$ (40,884)	\$ (40,884)	\$ -
Total primary government	\$ 120,232,338	\$ 5,120,918	\$ 32,504,003	\$ 4,746,010	\$ (77,820,523)	\$ (40,884)	\$ (77,861,407)	\$ -
COMPONENT UNIT:								
School Board	\$ 99,344,741	\$ 1,997,955	\$ 59,694,176	\$ 4,415,405	\$ -	\$ -	\$ -	\$ (33,237,205)
Total component unit	\$ 99,344,741	\$ 1,997,955	\$ 59,694,176	\$ 4,415,405	\$ -	\$ -	\$ -	\$ (33,237,205)
General revenues and transfers:								
General property taxes					\$ 71,598,563	\$ -	\$ 71,598,563	\$ -
Other local taxes:								
Local sales and use taxes					8,137,429	-	8,137,429	-
Consumers' utility taxes					1,042,985	-	1,042,985	-
Business license taxes					3,834	-	3,834	-
Utility license taxes					213,744	-	213,744	-
Motor vehicle licenses					2,166,913	-	2,166,913	-
Bank stock taxes					426,957	-	426,957	-
Taxes on recordation and wills					822,900	-	822,900	-
Hotel and motel room taxes					403,992	-	403,992	-
Restaurant food taxes					1,571,222	-	1,571,222	-
Unrestricted revenues from use of money					3,332,322	-	3,332,322	2
Miscellaneous					1,985,543	-	1,985,543	-
Payments from the County of Franklin, Virginia					-	-	-	43,146,411
Grants and contributions not restricted to specific programs					4,613,488	-	4,613,488	-
Transfers					(15,000)	15,000	-	-
Total general revenues and transfers					\$ 96,304,892	\$ 15,000	\$ 96,319,892	\$ 43,146,413
Change in net position					\$ 18,484,369	\$ (25,884)	\$ 18,458,485	\$ 9,909,208
Net position - beginning, as previously reported					\$ 151,730,523	\$ 1,117,061	\$ 152,847,584	\$ (10,198,190)
Restatements					(594,481)	-	(594,481)	(5,087,231)
Net position - beginning, as restated					\$ 151,136,042	\$ 1,117,061	\$ 152,253,103	\$ (15,285,421)
Net position - ending					\$ 169,620,411	\$ 1,091,177	\$ 170,711,588	\$ (5,376,213)

The notes to the financial statements are an integral part of this statement.

County of Franklin, Virginia
 Balance Sheet
 Governmental Funds
 June 30, 2025

	<u>General</u>	<u>E-911 Funds</u>	<u>County Capital Projects</u>	<u>Total</u>
ASSETS				
Cash and cash equivalents	\$ 53,710,628	\$ 2,038,921	\$ 41,428,234	\$ 97,177,783
Receivables (net of allowance for uncollectibles):				
Taxes receivable	4,271,893	-	-	4,271,893
Accounts receivable	1,807,569	-	-	1,807,569
Other local taxes receivable	453,454	-	-	453,454
Leases receivable	164,447	-	-	164,447
Due from component unit	607,917	-	-	607,917
Due from other governmental units	5,950,367	62,865	5,553,571	11,566,803
Prepaid items	-	-	759,995	759,995
Restricted assets:				
Cash and cash equivalents (in custody of others)	-	-	8,169,573	8,169,573
Total assets	<u>\$ 66,966,275</u>	<u>\$ 2,101,786</u>	<u>\$ 55,911,373</u>	<u>\$ 124,979,434</u>
LIABILITIES				
Accounts payable	\$ 3,825,125	\$ 42,034	\$ -	\$ 3,867,159
Construction accounts payable	-	-	2,850,570	2,850,570
Unearned revenue	138,457	-	-	138,457
Total liabilities	<u>\$ 3,963,582</u>	<u>\$ 42,034</u>	<u>\$ 2,850,570</u>	<u>\$ 6,856,186</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue - prepaid property taxes	\$ 1,259,516	\$ -	\$ -	\$ 1,259,516
Unavailable revenue - property taxes	3,087,493	-	-	3,087,493
Unavailable revenue - due from other governments	1,580,054	-	-	1,580,054
Unavailable revenue - opioid settlement receivable	1,467,632	-	-	1,467,632
Lease related items	164,447	-	-	164,447
Total deferred inflows of resources	<u>\$ 7,559,142</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,559,142</u>
FUND BALANCES				
Nonspendable				
Prepaid items	\$ -	\$ -	\$ 759,995	\$ 759,995
Restricted:				
E-911	-	2,059,752	-	2,059,752
Law Library	207,139	-	-	207,139
Forfeited Assets	194,182	-	-	194,182
Capital projects	-	-	8,169,573	8,169,573
Courthouse maintenance	418,687	-	-	418,687
Tourism initiatives	7,500	-	-	7,500
Inmates	52,415	-	-	52,415
Opioid settlement receivable	780,886	-	-	780,886
Assigned:				
Debt service	6,183,265	-	-	6,183,265
Capital projects	-	-	44,131,235	44,131,235
Unassigned	47,599,477	-	-	47,599,477
Total fund balances	<u>\$ 55,443,551</u>	<u>\$ 2,059,752</u>	<u>\$ 53,060,803</u>	<u>\$ 110,564,106</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 66,966,275</u>	<u>\$ 2,101,786</u>	<u>\$ 55,911,373</u>	<u>\$ 124,979,434</u>

The notes to the financial statements are an integral part of this statement.

County of Franklin, Virginia
Reconciliation of the Balance Sheet of Governmental Funds
To the Statement of Net Position
June 30, 2025

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds	\$	110,564,106	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.			
Capital assets, not being depreciated/amortized	\$	63,699,998	
Capital assets being depreciated/amortized		123,980,559	
Accumulated depreciation/amortization		<u>(78,278,082)</u>	109,402,475
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.			
Unavailable revenue-Western Virginia Water Authority	\$	1,580,054	
Unavailable revenue-property taxes		3,087,493	
Unavailable revenue-opioid settlement receivable		<u>1,467,632</u>	6,135,179
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.			
Pension related items	\$	4,019,771	
OPEB related items		<u>838,963</u>	4,858,734
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.			
General obligation bonds, revenue bonds, and lease liabilities	\$	(42,005,703)	
Accrued interest payable		(365,767)	
Unamortized bond premium		(3,811,511)	
Landfill closure/postclosure liability		(6,070,745)	
Compensated absences		(2,890,521)	
Net OPEB liabilities		(3,057,462)	
Net pension liability		<u>(222,121)</u>	(58,423,830)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.			
Pension related items	\$	(2,518,780)	
OPEB related items		(414,678)	
Leases receivable related items		<u>17,205</u>	(2,916,253)
Net position of governmental activities			<u><u>\$ 169,620,411</u></u>

The notes to the financial statements are an integral part of this statement.

County of Franklin, Virginia
 Statement of Revenues, Expenditures, and Changes in Fund Balances
 Governmental Funds
 For the Year Ended June 30, 2025

	<u>General</u>	<u>E-911 Fund</u>	<u>County Capital Projects</u>	<u>Total</u>
REVENUES				
General property taxes	\$ 71,890,219	\$ -	\$ -	\$ 71,890,219
Other local taxes	14,789,976	-	-	14,789,976
Permits, privilege fees, and regulatory licenses	797,034	-	-	797,034
Fines and forfeitures	147,122	-	-	147,122
Revenue from the use of money and property	2,725,338	-	887,671	3,613,009
Charges for services	4,104,420	-	-	4,104,420
Miscellaneous	472,400	-	1,054,204	1,526,604
Recovered costs	1,458,658	-	-	1,458,658
Intergovernmental	25,354,781	268,402	16,240,318	41,863,501
Total revenues	<u>\$ 121,739,948</u>	<u>\$ 268,402</u>	<u>\$ 18,182,193</u>	<u>\$ 140,190,543</u>
EXPENDITURES				
Current:				
General government administration	\$ 6,518,187	\$ -	\$ -	\$ 6,518,187
Judicial administration	4,135,795	-	-	4,135,795
Public safety	23,951,634	1,468,162	-	25,419,796
Public works	6,254,940	-	-	6,254,940
Health and welfare	17,716,947	-	-	17,716,947
Education	39,846,495	-	1,920,000	41,766,495
Parks, recreation, and cultural	3,089,383	-	-	3,089,383
Community development	4,164,922	-	-	4,164,922
Capital projects	-	-	23,124,249	23,124,249
Debt service:				
Principal retirement	4,888,662	-	-	4,888,662
Interest and other fiscal charges	1,886,353	-	-	1,886,353
Bond issuance costs	120,068	-	-	120,068
Total expenditures	<u>\$ 112,573,386</u>	<u>\$ 1,468,162</u>	<u>\$ 25,044,249</u>	<u>\$ 139,085,797</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 9,166,562</u>	<u>\$ (1,199,760)</u>	<u>\$ (6,862,056)</u>	<u>\$ 1,104,746</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ -	\$ 1,429,997	\$ 8,248,929	\$ 9,678,926
Transfers out	(9,693,926)	-	-	(9,693,926)
Issuance of lease liabilities	526,710	-	-	526,710
Total other financing sources (uses)	<u>\$ (9,167,216)</u>	<u>\$ 1,429,997</u>	<u>\$ 8,248,929</u>	<u>\$ 511,710</u>
Net change in fund balances	\$ (654)	\$ 230,237	\$ 1,386,873	\$ 1,616,456
Fund balances - beginning	55,444,205	1,829,515	51,673,930	108,947,650
Fund balances - ending	<u>\$ 55,443,551</u>	<u>\$ 2,059,752</u>	<u>\$ 53,060,803</u>	<u>\$ 110,564,106</u>

The notes to the financial statements are an integral part of this statement.

County of Franklin, Virginia
 Reconciliation of Statement of Revenues,
 Expenditures, and Changes in Fund Balances of Governmental Funds
 To the Statement of Activities
 For the Year Ended June 30, 2025

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	1,616,456
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the detail of items supporting this adjustment:		
Capital outlays	\$	12,033,131
Depreciation/amortization expense	(6,525,292)	5,507,839
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position.		
Disposal of assets (net)	\$	(286,847)
Transfer of asset to School Board	(1,030,651)	(1,317,498)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property taxes	\$	(291,656)
Receivable from Western Virginia Water Authority - long term	(121,426)	
Opioid settlement receivable	580,365	
Leases receivable related items	6,156	173,439
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		
Debt issued or incurred:		
Issuance of lease liabilities	\$	(526,710)
Principal repayments:		
General obligation and revenue bonds	3,936,079	
Note payable (financed purchase)	47,895	
Lease liabilities	904,688	
Decrease (increase) in estimated liability:		
Landfill closure/postclosure liability	6,152,782	10,514,734
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.		
Change in compensated absences	\$	(151,802)
Change in accrued interest payable	46,059	
Amortization of bond premium	867,557	
Change in OPEB related items	(131,650)	
Change in pension related items	1,359,235	1,989,399
Change in net position of governmental activities	\$	18,484,369

The notes to the financial statements are an integral part of this statement.

County of Franklin, Virginia
Statement of Net Position
Proprietary Fund
June 30, 2025

	Enterprise Fund <hr/> Utility Fund
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 351,378
Accounts receivable, net of allowance for uncollectibles	2,197
Total current assets	<hr/> \$ 353,575
Noncurrent assets:	
Capital assets, net of accumulated depreciation	\$ 740,791
Total noncurrent assets	<hr/> \$ 740,791
Total assets	<hr/> \$ 1,094,366
LIABILITIES	
Current liabilities:	
Accounts payable	\$ 3,189
Total current liabilities	<hr/> \$ 3,189
Total liabilities	<hr/> \$ 3,189
NET POSITION	
Investment in capital assets	\$ 740,791
Unrestricted	350,386
Total net position	<hr/> <hr/> \$ 1,091,177

The notes to the financial statements are an integral part of this statement.

County of Franklin, Virginia
Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Fund
For the Year Ended June 30, 2025

	Enterprise Fund
	Utility Fund
OPERATING REVENUES	
Charges for services:	
Water and sewer revenue	\$ 12,175
Connection fees (operating)	1,500
Total operating revenues	\$ 13,675
OPERATING EXPENSES	
Utilities	\$ 1,048
Repairs and maintenance	14,672
Professional services	5,994
Depreciation	32,845
Total operating expenses	\$ 54,559
Operating income (loss)	\$ (40,884)
Transfers in	\$ 15,000
Change in net position	\$ (25,884)
Net position - beginning	1,117,061
Net position - ending	\$ 1,091,177

The notes to the financial statements are an integral part of this statement.

County of Franklin, Virginia
Statement of Cash Flows
Proprietary Fund
For the Year Ended June 30, 2025

	Enterprise Fund <u>Utility Fund</u>
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers and users	\$ 14,033
Payments for materials and supplies	(39,081)
Net cash provided by (used for) operating activities	<u>\$ (25,048)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Transfers from other funds	\$ 15,000
Net cash provided by (used for) noncapital financing activities	<u>\$ 15,000</u>
Net increase (decrease) in cash and cash equivalents	\$ (10,048)
Cash and cash equivalents - beginning	361,426
Cash and cash equivalents - ending	<u>\$ 351,378</u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:	
Operating income (loss)	<u>\$ (40,884)</u>
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	
Depreciation	\$ 32,845
(Increase) decrease in accounts receivable	358
Increase (decrease) in accounts payable	(17,367)
Total adjustments	<u>\$ 15,836</u>
Net cash provided by (used for) operating activities	<u>\$ (25,048)</u>

The notes to the financial statements are an integral part of this statement.

County of Franklin, Virginia
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2025

	<u>Custodial Funds</u>
ASSETS	
Cash and cash equivalents	\$ 1,031,687
Receivables:	
Other receivables	6,100
Total assets	\$ 1,037,787
LIABILITIES	
Accounts payable	\$ 598
Total liabilities	\$ 598
NET POSITION	
Restricted:	
Amounts held for social services clients	\$ 32,935
Amounts held for performance bonds	946,294
Amounts held for library	4,000
Amounts held for inmates	27,182
Amounts held for court systems	26,778
Total net position	\$ 1,037,189
Total liabilities and net position	\$ 1,037,787

The notes to the financial statements are an integral part of this statement.

County of Franklin, Virginia
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended June 30, 2025

	<u>Custodial Funds</u>
ADDITIONS	
Interest income	\$ 936
Gifts and donations	102,996
Deposits from inmates	286,198
Performance bond payment	95,582
Miscellaneous	25,043
Total additions	\$ 510,755
DEDUCTIONS	
Special welfare payments	\$ 178,883
Inmate refunds	273,242
Refund of performance bond payments	71,062
Total deductions	\$ 523,187
Net increase (decrease) in fiduciary net position	\$ (12,432)
Net position, beginning of year	1,049,621
Net position, end of year	\$ 1,037,189

The notes to the financial statements are an integral part of this statement.

COUNTY OF FRANKLIN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025

Note 1-Summary of Significant Accounting Policies:

The financial statements of the County of Franklin, Virginia (“the County”) conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies:

A. Financial Reporting Entity

The County of Franklin, Virginia (government) is a municipal corporation governed by an elected seven-member Board of Supervisors. The accompanying financial statements present the government and its component unit, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government’s operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is both legally and substantively separate from the government.

Blended Component Units - None

Discretely Presented Component Units - The component unit column in the financial statements include the financial data of the County's discretely presented component units. They are reported in a separate column to emphasize that they are legally separate from the County.

The Franklin County School Board (“the School Board”) operates the elementary and secondary public schools in the County. School Board members are popularly elected. The School Board is fiscally dependent upon the County because the County approves all debt issuances of the School Board and provides significant funding to operate the public schools since the School Board does not have separate taxing powers. The School Board is presented as a governmental fund type. The School Board does not issue separate financial statements.

Related Organizations - None

Jointly governed organizations to which the County and School Board makes appointments and contributions are listed below:

County:

Roanoke Valley Economic Development Partnership	\$	121,965
Piedmont Community Services		376,789
Roanoke Valley Detention Commission		662,357
Western Virginia Regional Jail		4,188,185
Western Virginia Water Authority		N/A

Note 1-Summary of Significant Accounting Policies: (continued)

B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of net position is designed to display financial position of the primary government (governmental and business-type activities) and its discretely presented component unit. Governments will report all capital assets in the government-wide Statement of Net Position and will report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

The government-wide statement of activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter is excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

C. Measurement focus, basis of accounting, and financial statement presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

Note 1-Summary of Significant Accounting Policies: (continued)

C. Measurement focus, basis of accounting, and financial statement presentation: (continued)

The government-wide, proprietary, and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditure on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues.

Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the County.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when the government receives cash.

The County reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for and reports all financial resources of the general government, except those required to be accounted for and reported in other funds. The general fund includes the activities of the Courthouse Maintenance Fund, the Asset Forfeiture Funds, Law Library Funds, Tourism Initiatives Fund, the Debt Service Fund, and the Inmate Commissary Funds.

Note 1-Summary of Significant Accounting Policies: (continued)

C. Measurement focus, basis of accounting, and financial statement presentation: (continued)

Special Revenue Funds account for and report the proceeds of specific revenue sources (other than those dedicated for debt service or major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action. The E-911 Fund is reported as a major special revenue fund.

The County reports the following major capital projects funds:

The County Capital Projects Fund accounts for and reports the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by the Proprietary Fund. It accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for capital facilities.

The County reports the following major proprietary fund:

Proprietary funds account for operations that are financed in a manner similar to those found in private business enterprises. The measurement focus is upon determination of net income, financial position, and changes in financial position. Proprietary Funds consist of Enterprise Funds.

Enterprise funds account for the financing of services to the general public where all or most of the operating expenses involved are recorded in the form of charges to users of such services. Enterprise Funds consist of the Utility Fund. Activity associated with the County's water system is accounted for in the Utility Fund.

Additionally, the government reports the following fund types:

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the Government's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. For the County all fiduciary funds are custodial funds. Custodial funds include the Special Welfare Fund, Soil and Erosion Control Fund, Library Fund, Inmate Fund, and Seized Asset Fund.

The School Board reports the following major governmental funds:

The School Operating Fund is the primary operating fund of the School Board and accounts for and reports all revenues and expenditures applicable to the general operations of the public school system. Revenues are derived primarily from appropriations from the County and state and federal grants.

The School Activity Fund accounts for and reports all funds received from extracurricular school activities, such as entertainment, athletic contests, club dues, fundraisers, etc., and from any and all activities of the individual schools.

Note 1-Summary of Significant Accounting Policies: (continued)

C. Measurement focus, basis of accounting, and financial statement presentation: (continued)

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between departments of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise fund are charges to customers for sales and services. The County also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expense, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance:

1. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

2. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

Note 1-Summary of Significant Accounting Policies: (continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance: (continued)

3. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as “advances to/from other funds” (i.e. the noncurrent portion of the interfund loans).

Advances between funds, as reported in the fund financial statements, if any, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

4. Property Taxes

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Real estate taxes are payable on June 5th and December 5th. Personal property taxes are due and collectible annually on December 5th. The County bills and collects its own property taxes.

5. Allowance for Uncollectible Accounts

The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$894,356 at June 30, 2025 and is comprised solely of property taxes.

6. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

7. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$20,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

Note 1-Summary of Significant Accounting Policies: (continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance: (continued)

7. Capital assets (continued)

As the County and Component Unit School Board constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost (except for intangible right-to-use lease assets (lease assets), the measurement of which is discussed in more detail below). The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset’s capacity or efficiency or increases its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

Land and construction in progress are not depreciated. The other tangible and intangible property, plant, equipment, lease assets and infrastructure of the primary government, as well as the component unit, is depreciated/amortized using the straight-line method over the following estimated useful lives (or life of the associated contract for lease assets):

<u>Assets</u>	<u>Years</u>
Right-to-use lease land	10-20
Buildings	40
Right-to-use lease buildings	6-21
Building improvements	10-40
Structures, lines, and accessories	20-40
Machinery and equipment	4-30
Right-to-use lease machinery and equipment	3-10

8. Compensated Absences

A liability is recognized for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, four types of leave qualify for liability recognition for compensated absences - vacation, sick, compensatory, and compensatory holiday leave. The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Note 1-Summary of Significant Accounting Policies: (continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance: (continued)

9. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until then. The County only has one item that qualifies for reporting in this category. It is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has multiple items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivables, opioid settlement receivables, and amounts due from other governments are reported in the governmental funds balance sheet. The property tax amount is comprised of prepaid tax amounts and uncollected property taxes due prior to June 30 and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, prepaid tax amounts are reported as deferred inflows of resources. In addition, certain items related to pension, OPEB, and leases are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

10. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's and School Board's Retirement Plan and the additions to/deductions from the County's and School Board's Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

11. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI, HIC, and Teacher HIC OPEB Plans and the additions to/deductions from the VRS OPEB Plans' fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Note 1-Summary of Significant Accounting Policies: (continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance: (continued)

12. Long-term obligations

In the government-wide financial statements, long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

13. Fund balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called "fund balance." The governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes:

Nonspendable - amounts that are either not in spendable form (such as inventory and prepaids) or are legally or contractually required to be maintained intact (corpus of a permanent fund).

Restricted - amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers.

Committed - amounts that can be used only for the specific purposes determined by the adoption of a resolution committing fund balance for a specified purpose by the Board of Supervisors prior to the end of the fiscal year. Once adopted, the limitation imposed by the resolution remains in place until the resources have been spent for the specified purpose or the Board adopts another resolution to remove or revise the limitation.

Assigned - amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

Note 1-Summary of Significant Accounting Policies: (continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance: (continued)

13. Fund balance (continued)

Unassigned - amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

When fund balance resources are available for a specific purpose in more than one classification, it is the County's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The Board of Supervisors establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment, which does not lapse at year end, is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by Board of Supervisors through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

Minimum fund balance policy - The governing body has adopted a financial policy to maintain a minimum level of unassigned fund balance in the general fund. The target level is no less than 20 percent of general fund operating revenues. This amount is intended to provide fiscal stability when economic downturns and other unexpected events occur. If unassigned fund balance falls below the minimum target level because it has been used, essentially as a "revenue" source, as dictated by current circumstances, the policy provides for actions to replenish the amount to the minimum target level.

14. Net Position

For government-wide reporting, as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.

Note 1-Summary of Significant Accounting Policies: (continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance: (continued)

14. Net Position (continued)

- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

15. Net Position Flow Assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g. restricted bond and grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

16. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The consumption method is used in governmental funds to report prepaid items.

17. Inventories

All inventories are valued at cost using the first in/first out (FIFO) method. Inventories of governmental funds are recorded as expenditures when purchased.

18. Cash in the Custody of Others

Certain bond and lease proceeds, held by trustee(s) pursuant to the County's bond and lease agreements, are reported in the financial statements as cash and cash equivalents in the custody of others. These funds, totaling \$8,169,573 at year end, are expected to be used for capital projects or outlays during the next two years.

19. Leases

The County and School Board has various lease assets requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

Note 1-Summary of Significant Accounting Policies: (continued)

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance: (continued)

19. Leases (continued)

Lessor

The County recognizes leases receivable and deferred inflows of resources in the government-wide and governmental fund financial statements. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives). Subsequently, the deferred inflow of resources is recognized as a revenue over the life of the lease term.

Lessee

The County recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$20,000, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Subsequently, the lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

Key Estimates and Judgments

Lease accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The County uses the interest rate stated in lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the County and School Board uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease terms include the noncancellable period of the lease and certain periods covered by options to extend to reflect how long the lease is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease receivable (lessor) or lease liability (lessee).

The County monitors changes in circumstances that would require a remeasurement or modification of its leases. The County will remeasure the lease receivable and deferred inflows of resources (lessor) or the lease asset and liability (lessee) if certain changes occur that are expected to significantly affect the amount of the lease receivable or lease liability.

Note 2-Stewardship, Compliance, and Accountability:

A. Budgetary information

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

1. Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them. The following funds have legally adopted budgets: General Fund, the Special Revenue Fund, the Capital Projects Fund, and the School Operating Fund.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
4. The Appropriations Resolution places legal restrictions on expenditures at the department level. Only the Board of Supervisors can revise the appropriation for each department or category. The County Administrator is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts within the school system's categories.
5. Formal budgetary integration is employed as a management control device during the year for the General Fund, Special Revenue Fund (except the School Fund), and the Capital Projects Fund. The School Fund is integrated only at the level of legal adoption (expenditure level [i.e. education/capital projects]).
6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. Appropriations lapse on June 30, for all County units. The County's practice is to appropriate Capital Projects by Project. Several supplemental appropriations were necessary during this fiscal year.
8. Budgetary data presented in the accompanying financial statements is the revised budget as of June 30, and the original budget adopted by the Board of Supervisors.
9. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to commit that portion of the applicable appropriations, is not part of the County's accounting system.

B. Excess of expenditures over appropriations

For the year ended June 30, 2025, the School Board's education (operations) expenditures exceeded appropriations.

Note 2-Stewardship, Compliance, and Accountability: (Continued)

C. Deficit net position/fund equity

A deficit unassigned fund balance of \$4,368,595 exists in the School Operating Fund. The deficit results from expenditure of funds for capital projects without timely requesting literary loan proceeds. In addition, the School Board has an unrestricted net position deficit of \$57,976,877.

Note 3-Deposits and Investments:

Deposits:

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”), Section 2.2-4400 et. Seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Investments:

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements, and the State Treasurer’s Local Government Investment Pool (LGIP).

Interest Rate Risk

The County has not adopted an investment policy for interest rate risk. Investments subject to interest rate risk are presented below along with their corresponding maturities.

Investment Maturities (in years)		
Investment Type	Fair Value	1 Year
SNAP	\$ 8,169,573	\$ 8,169,573
Local Government Investment Pool (LGIP)	22,542,768	22,542,768
Totals	\$ 30,712,341	\$ 30,712,341

Note 3-Deposits and Investments: (continued)

Credit Risk of Debt Securities

The County has not adopted an investment policy for credit risk. The County’s rated debt investments as of June 30, 2025 were rated by Standard & Poor’s and/or an equivalent national rating organization and the ratings are presented below using the Standard and Poor’s rating scale.

County's Rated Debt Investments' Values

Rated Debt Investments	Fair Quality Ratings
	AAAm
SNAP	\$ 8,169,573
Local Government Investment Pool (LGIP)	22,542,768

Custodial Credit Risk (Investments)

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Neither the County nor its discretely presented component unit has an investment policy for custodial credit risk. As of June 30, 2025, the County and the Component Unit - School Board did not hold any investments that were subject to custodial credit risk.

Concentration of Credit Risk

At June 30, 2025, the County did not have any investments requiring concentration of credit risk disclosures that exceeded 5% of total investments.

External Investment Pools

The value of the positions in the external investment pools (State Non-Arbitrage Pool and Local Government Investment Pool) is the same as the value of the pool shares. As SNAP and LGIP are not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. SNAP and LGIP are an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participants.

Remainder of page left blank intentionally.

Note 4-Due from Other Governmental Units:

The following amounts represent receivables from other governments at year-end:

	<u>Primary Government</u>	<u>Component Unit- School Board</u>
<u>Local Government:</u>		
Western Virginia Water Authority	\$ 1,580,054	\$ -
<u>Commonwealth of Virginia:</u>		
Local sales tax	1,445,249	-
State sales tax	-	845,009
Noncategorical aid	317,243	-
Categorical aid-shared expenses	534,192	-
Categorical aid-VPA funds	272,877	-
Categorical aid-CSA funds	1,072,909	-
Other categorical aid	5,352,001	125,336
<u>Federal Government:</u>		
Categorical aid-VPA funds	447,009	-
Other categorical aid	545,269	1,759,677
Totals	<u>\$ 11,566,803</u>	<u>\$ 2,730,022</u>

Note 5-Interfund Transfers:

Interfund transfers for the year ended June 30, 2025, consisted of the following:

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
<u>Primary Government:</u>		
General Fund	\$ -	\$ 9,693,926
Utility Fund	15,000	-
County Capital Projects Fund	8,248,929	-
E-911 Fund	1,429,997	-
<u>Component Unit School Board</u>		
School Operating Fund	322,959	586,505
School Activity Fund	586,505	322,959
Total	<u>\$ 10,603,390</u>	<u>\$ 10,603,390</u>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 5-Interfund Transfers: (continued)

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them, to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization. The County transfers funds to the Capital Projects Fund and the E-911 Fund as funds are needed to cover capital programs of those funds. Transfers to the Utility Fund are required to cover operating expenses of the fund.

There were no interfund obligations at June 30, 2025.

Note 6-Component-Unit Contributions and Obligations:

Primary government contributions to component units for the year ended June 30, 2025, consisted of the following:

Component Unit:	
School Board	\$ 41,766,495
Total	<u>\$ 41,766,495</u>

The following component-unit obligations were present at June 30, 2025:

Fund	Due From	Due To
Primary Government:		
General Fund	\$ 607,917	\$
Component Unit School Board		
School Operating Fund	-	607,917
Total	\$ 607,917	\$ 607,917

The balance is the result of time lag between dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made. The County expects all balances to be repaid within one year.

Remainder of page left blank intentionally.

COUNTY OF FRANKLIN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
JUNE 30, 2025

Note 7-Long-Term Obligations:

Primary Government - Governmental Activities Obligations:

The following is a summary of long-term obligation transactions of the County for the year ended June 30, 2025.

	Balance July 1, 2024, as restated	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2025
Direct borrowings and placements:				
General obligation bonds	\$ 1,224,479	\$ -	\$ (486,079)	\$ 738,400
Revenue bonds	13,410,000	-	(490,000)	12,920,000
Premiums on revenue bonds	1,005,974	-	(141,443)	864,531
Note payable (financed purchase)	47,895	-	(47,895)	-
Other debt:				
Revenue bond	29,070,000	-	(2,960,000)	26,110,000
Premium on revenue bond	3,673,094	-	(726,114)	2,946,980
Lease liabilities	2,615,281	526,710	(904,688)	2,237,303
Landfill closure/postclosure liability	12,223,527	-	(6,152,782)	6,070,745
Compensated absences*	2,738,719	151,802	-	2,890,521
Net OPEB liabilities	2,844,295	850,097	(636,930)	3,057,462
Net pension liability	2,143,074	11,023,141	(12,944,094)	222,121
Total	\$ 70,996,338	\$ 12,551,750	\$ (25,490,025)	\$ 58,058,063

*The change in the compensated absences liability is presented as a net change.

Annual requirements to amortize long-term debt and related interest are as follows:

Year Ending June 30,	Direct Borrowings and Placements		Other Debt		Lease Liabilities	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 1,021,334	\$ 626,531	\$ 1,740,000	\$ 1,022,150	\$ 852,399	\$ 75,805
2027	1,062,066	577,061	1,835,000	932,775	524,980	49,099
2028	720,000	533,956	2,130,000	833,650	446,900	31,258
2029	765,000	497,525	2,045,000	729,275	177,781	13,488
2030	800,000	459,634	1,490,000	640,900	95,074	5,478
2031-2035	4,605,000	1,677,119	8,505,000	2,123,700	126,758	7,802
2036-2040	3,470,000	584,600	7,205,000	561,125	13,411	78
2041-2043	1,215,000	74,100	1,160,000	17,400	-	-
Totals	\$ 13,658,400	\$ 5,030,526	\$ 26,110,000	\$ 6,860,975	\$ 2,237,303	\$ 183,008

COUNTY OF FRANKLIN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 7-Long-Term Obligations: (continued)

Primary Government - Governmental Activities Obligations: (continued)

Details of long-term obligations:

	Interest Rates	Issue Date	Final Maturity Date	Amount of Original Issue	Balance Governmental Activities	Amount Due Within One Year
Direct Borrowings and Placements -						
General Obligation Bonds:						
GO bond-VPSA ²	4.225-5.1%	11/9/2006	2027	\$ 6,760,943	\$ 738,400	\$ 366,334
Total General Obligation Bonds					\$ 738,400	\$ 366,334
Revenue Bonds:						
Revenue bond ³	4.68%	7/27/2016	2035	2,505,000	\$ 1,565,000	\$ 125,000
Revenue bond	4-5%	6/6/2023	2043	12,165,000	11,355,000	530,000
Total Revenue Bonds					\$ 12,920,000	\$ 655,000
Total Direct Borrowings and Placements					\$ 13,658,400	\$ 1,021,334
Other Debt:						
Revenue bond ¹	3-5%	12/10/2020	2041	38,070,000	\$ 26,110,000	\$ 1,740,000
Lease Liabilities:						
Library Building ⁴	1.49%	1/1/2008	2026	1,320,531	\$ 59,045	\$ 59,045
Enforcer Fire Truck ⁴	3.02%	12/27/2018	2028	958,702	318,107	102,897
Pumper and Platform Fire Truck ⁴	3.75%	2/15/2019	2028	1,437,597	488,076	156,741
Ambulances	2.74%	10/1/2021	2026	708,171	149,393	149,393
Cell Tower-Ferrum ⁴	5.00%	5/1/2016	2026	87,507	11,365	11,365
Cell Tower-Burnt Chimney	3.50%	7/1/2021	2031	44,178	30,362	4,168
Cell Tower-Cahas Mountain ⁴	3.00%	7/1/2016	2026	177,229	23,109	23,109
Social Services Vehicles ⁴	8.99%	12/1/2020	2026	9,234	930	930
Land ⁴	3.00%	5/1/2021	2026	50,266	9,437	9,437
Land ⁴	2.00%	1/1/2016	2036	362,159	231,906	17,876
Land ⁴	2.00%	2/1/2016	2026	178,805	12,517	12,517
Social Services Vehicles	11.38%	1/13/2023	2028	30,665	7,670	7,670
Public Safety Building	2.00%	6/1/2024	2027	69,903	45,539	23,332
Caterpillar Machinery	3.62%	2/6/2024	2027	422,166	216,152	142,795
Master Copier	2.75%	10/1/2024	2030	516,530	442,486	99,516
Social Services Vehicles	10.42%-15.85%	5/1/2025	2030	197,970	191,209	31,608
Total Leases Liabilities					\$ 2,237,303	\$ 852,399
Other Obligations:						
Landfill Closure/Postclosure Liability					\$ 6,070,745	\$ -
Premiums on Revenue Bonds					3,811,511	743,930
Compensated Absences					2,890,521	1,763,443
Net OPEB Liabilities					3,057,462	-
Net Pension Liability					222,121	-
Total Other Obligations					\$ 16,052,360	\$ 2,507,373
Total Long-term obligations					\$ 58,058,063	\$ 6,121,106

¹ Denotes debt refinanced for General Government Projects and School Construction

² Denotes debt issued for School Construction

³ Denotes debt issued for Utility Assets transferred to the Western Virginia Water Authority (Operating Debt)

⁴ The lease issue date and amount of original issue are from the onset of the lease agreement. The amounts included in the GASB Statement No. 87 implementation are as of July 1, 2021, the date of implementation. Original information is included for informational purposes only.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 7-Long-Term Obligations: (continued)

Primary Government - Governmental Activities Obligations: (continued)

Details of long-term obligations: (continued)

For the governmental activities, landfill closure and post closure liability, net OPEB liabilities, and net pension liability are generally liquidated by the General Fund. At year end, unspent bond proceeds totaled \$8,169,573.

If an event of default occurs with GO bonds and revenue bonds, the principal of the bond(s) may be declared immediately due and payable to the register owner of the bond(s) by written notice to the County.

The County’s GO bonds and revenue bond (exclusive of the \$38,070,000 revenue bonds) are subject to the state aid intercept program. Under terms of this program, the County’s State aid is redirected to bond holders to cure any event(s) of default.

The County’s lease revenue bonds are secured by real estate held by the County including the Summit Park Business Park, the Government Complex and Windy Gap Elementary School.

On July 27, 2023, the County approved the issuance of \$25,000,000 in literary loan funds for the Benjamin Franklin Middle School renovation project. The loan has an annual interest rate of 3.0% and is payable over 20 years. The debt will be issued on a draw down basis and as of June 30, 2025, no funds have been drawn down.

Note 8-Long-Term Obligations-Component Unit School Board:

Discretely Presented Component Unit-School Board Obligations:

The following is a summary of long-term obligation transactions of the Component-Unit School Board for the year ended June 30, 2025.

	Balance July 1, 2024, as restated	Increases	Decreases	Balance June 30, 2025
Compensated absences*	\$ 6,146,946	\$ 61,907	\$ -	\$ 6,208,853
Net OPEB liabilities	14,346,909	2,776,827	(4,308,844)	12,814,892
Net pension liability	46,697,911	21,312,459	(25,651,827)	42,358,543
 Total	 \$ <u>67,191,766</u>	 \$ <u>24,151,193</u>	 \$ <u>(29,960,671)</u>	 \$ <u>61,382,288</u>

*The change in the compensated absences liability is presented as a net change.

Note 8-Long-Term Obligations-Component Unit School Board: (continued)

Discretely Presented Component Unit-School Board Obligations: (continued)

Details of long-term obligations:

	<u>Total Amount</u>	<u>Amount Due Within One Year</u>
Other Obligations:		
Compensated absences	\$ 6,208,853	\$ 3,654,166
Net OPEB liabilities	12,814,892	-
Net pension liability	<u>42,358,543</u>	<u>-</u>
 Total Long-Term Obligations	 <u>\$ 61,382,288</u>	 <u>\$ 3,654,166</u>

For the governmental activities of the discretely presented component unit-School Board, net pension liability and net OPEB liabilities are generally liquidated by the School fund.

Note 9-Pension Plans:

Plan Description

All full-time, salaried permanent employees of the County and (nonprofessional) employees of public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Benefit Structures

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees hired with a membership date July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014, with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation, and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation, and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation, and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Employees Covered by Benefit Terms

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>Primary Government</u>	<u>Component Unit School Board Nonprofessional</u>
Inactive members or their beneficiaries currently receiving benefits	235	217
Inactive members:		
Vested inactive members	72	39
Non-vested inactive members	144	141
Inactive members active elsewhere in VRS	<u>142</u>	<u>37</u>
Total inactive members	358	217
Active members	<u>385</u>	<u>256</u>
Total covered employees	<u><u>978</u></u>	<u><u>690</u></u>

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The County’s contractually required employer contribution rate for the year ended June 30, 2025 was 10.83% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$2,487,395 and \$2,078,148 for the years ended June 30, 2025 and June 30, 2024, respectively.

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Contributions (continued)

The Component Unit School Board’s contractually required employer contribution rate for nonprofessional employees for the year ended June 30, 2025 was 6.21% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board’s nonprofessional employees were \$413,037 and \$426,205 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$72,609 and \$33,266 for the County and School Board, respectively, for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$63,736 and \$27,191 for the County and School Board, respectively, for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$7,260,862 and \$3,326,612 for the County and School Board, respectively, for the year ended June 30, 2025.

Net Pension Liability/Asset

The net pension liability/asset (NPL/A) is calculated separately for each employer and represents that particular employer’s total pension liability determined in accordance with GASB Statement No. 68, less that employer’s fiduciary net position. The County’s and Component Unit School Board’s (nonprofessional) net pension liability/asset were measured as of June 30, 2024. The total pension liabilities used to calculate the net pension liability/asset were determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024.

Actuarial Assumptions - General Employees

The total pension liability for General Employees in the County’s and Component Unit School Board’s (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Note 9-Pension Plans: (continued)

Actuarial Assumptions - General Employees (continued)

Mortality rates:

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service-related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Actuarial Assumptions - General Employees (continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the County’s Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (continued)

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (continued)

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Long-Term Target Asset Allocation</u>	<u>Arithmetic Long-term Expected Rate of Return</u>	<u>Weighted Average Long-term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u>100.00%</u>		<u>7.07%</u>
		Expected arithmetic nominal return**	<u>7.07%</u>

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Note 9-Pension Plans: (continued)

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes, and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate was 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. Through the fiscal year ended June 30, 2024, the rate contributed by the school division for the VRS Teacher Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 112% of the actuarially determined contributions rate. From July 1, 2024 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Changes in Net Pension Liability (Asset)

	Primary Government		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 85,246,914	\$ 83,103,840	\$ 2,143,074
Changes for the year:			
Service cost	\$ 2,594,209	\$ -	\$ 2,594,209
Interest	5,770,614	-	5,770,614
Differences between expected and actual experience	786,596	-	786,596
Contributions - employer	-	2,078,148	(2,078,148)
Contributions - employee	-	1,013,782	(1,013,782)
Net investment income	-	8,031,004	(8,031,004)
Benefit payments	(4,701,082)	(4,701,082)	-
Administrator charges	-	(52,276)	52,276
Other changes	-	1,714	(1,714)
Net changes	\$ 4,450,337	\$ 6,371,290	\$ (1,920,953)
Balances at June 30, 2024	\$ 89,697,251	\$ 89,475,130	\$ 222,121

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Changes in Net Pension Liability (Asset) (continued)

	Component School Board (nonprofessional)		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 27,444,417	\$ 26,616,033	\$ 828,384
Changes for the year:			
Service cost	\$ 514,776	\$ -	\$ 514,776
Interest	1,836,477	-	1,836,477
Differences between expected and actual experience	(160,343)	-	(160,343)
Contributions - employer	-	426,205	(426,205)
Contributions - employee	-	303,227	(303,227)
Net investment income	-	2,555,665	(2,555,665)
Benefit payments	(1,504,246)	(1,504,246)	-
Administrator charges	-	(17,440)	17,440
Other changes	-	507	(507)
Net changes	\$ 686,664	\$ 1,763,918	\$ (1,077,254)
Balances at June 30, 2024	\$ 28,131,081	\$ 28,379,951	\$ (248,870)

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of the County and Component Unit School Board (nonprofessional) using the discount rate of 6.75%, as well as what the County’s and Component Unit School Board’s (nonprofessional) net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
County			
Net Pension Liability (Asset)	\$ 11,709,154	\$ 222,121	\$ (9,199,501)
Component Unit School Board (nonprofessional)			
Net Pension Liability (Asset)	\$ 2,857,815	\$ (248,870)	\$ (2,852,400)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2025, the County and Component Unit School Board (nonprofessional) recognized pension expense of \$1,128,766 and \$(156,284), respectively. At June 30, 2025, the County and Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Primary Government		Component Unit School Board (nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,532,376	\$ 202,167	\$ 27,622	\$ 91,526
Net difference between projected and actual earnings on pension plan investments	-	2,316,613	-	746,171
Employer contributions subsequent to the measurement date	2,487,395	-	413,037	-
Total	<u>\$ 4,019,771</u>	<u>\$ 2,518,780</u>	<u>\$ 440,659</u>	<u>\$ 837,697</u>

Note 9-Pension Plans: (continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

\$2,487,395 and \$413,037 reported as deferred outflows of resources related to pensions resulting from the County’s and Component Unit School Board’s (nonprofessional) contributions, respectively, subsequent to the measurement date will be recognized as a increase of the Net Pension Asset in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	<u>Primary Government</u>	<u>Component Unit School Board (nonprofessional)</u>
2026	\$ (1,338,074)	\$ (700,441)
2027	1,195,850	190,618
2028	(348,678)	(143,092)
2029	(495,502)	(157,160)

Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

Component Unit School Board (Professional)

Plan Description

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information related to the plan description is included in the first section of this note.

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Component Unit School Board (Professional) (continued)

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each School Division's contractually required employer contribution rate for the year ended June 30, 2025 was 14.21% of covered employee compensation. This was the General Assembly approved rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the School Board were \$6,902,633 and \$7,610,788 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$192,473 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$187,249 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$19,247,323 for the year ended June 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the school division reported a liability of \$42,358,543 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2024 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division's proportion was 0.45125% as compared to 0.45383% at June 30, 2023.

For the year ended June 30, 2025, the school division recognized pension expense of \$2,492,040. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2022 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

Note 9-Pension Plans: (continued)

Component Unit School Board (Professional) (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 7,348,610	\$ 872,192
Net difference between projected and actual earnings on pension plan investments	-	5,830,679
Changes of assumptions	768,864	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	4,737	2,114,893
Employer contributions subsequent to the measurement date	<u>6,902,633</u>	<u>-</u>
Total	<u>\$ 15,024,844</u>	<u>\$ 8,817,764</u>

\$6,902,633 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2026	\$ (3,706,249)
2027	3,091,631
2028	475,044
2029	(555,979)

Note 9-Pension Plans: (continued)

Component Unit School Board (Professional) (continued)

Actuarial Assumptions

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the standard rates

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Component Unit School Board (Professional) (continued)

Actuarial Assumptions (continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Component Unit School Board (Professional) (continued)

Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system’s total pension liability determined in accordance with GASB Statement No. 67, less that system’s fiduciary net position. As of June 30, 2024, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

		<u>Teacher Employee Retirement Plan</u>
Total Pension Liability	\$	60,622,260
Plan Fiduciary Net Position		51,235,326
Employers' Net Pension Liability (Asset)	\$	<u>9,386,934</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		
		84.52%

The total pension liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System’s notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

Remainder of page left blank intentionally.

Note 9-Pension Plans: (continued)

Component Unit School Board (Professional) (continued)

Sensitivity of the School Division’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division’s proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
School division's proportionate share of the VRS Teacher Employee Retirement Plan Net Pension Liability	\$ 78,693,869	\$ 42,358,543	\$ 12,601,066

Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Remainder of page left blank intentionally.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 9-Pension Plans: (continued)

Primary Government and Component Unit School Board

Aggregate Pension Information

The following is a summary of deferred outflows, deferred inflows, net pension liabilities, and pension expense for the year ended June 30, 2025.

	Primary Government				Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net Pension Liability	Pension Expense	Deferred Outflows	Deferred Inflows	Net Pension Liability	Pension Expense
VRS Pension Plans:								
Primary Government	\$ 4,019,771	\$ 2,518,780	\$ 222,121	\$ 1,128,766	\$ -	\$ -	\$ -	\$ -
School Board Nonprofessional	-	-	-	-	440,659	837,697	(248,870)	(156,284)
School Board Professional	-	-	-	-	15,024,844	8,817,764	42,358,543	2,492,040
Totals	\$ <u>4,019,771</u>	\$ <u>2,518,780</u>	\$ <u>222,121</u>	\$ <u>1,128,766</u>	\$ <u>15,465,503</u>	\$ <u>9,655,461</u>	\$ <u>42,109,673</u>	\$ <u>2,335,756</u>

Note 10-Other Postemployment Benefits-Health Insurance:

Plan Description

In addition to the pension benefits described in Note 9, the County and Component Unit School Board administer single employer defined benefit healthcare plans, The Franklin County Postemployment Benefits Plan and the Franklin County Public Schools Postemployment Plan. The plans provide postemployment health care benefits to all eligible permanent employees who meet the requirements under the County’s and School Board’s pension plans. The plans do not issue a publicly available financial report.

Primary Government

Benefits Provided

The County administers a single-employer healthcare plan (“the Plan”). The Plan provides for participation by eligible retirees of the County and their dependents in the health and dental insurance programs available to County employees. The Plan will provide retiring employees the option to continue health and dental insurance offered by the County. An eligible County retiree may receive this benefit until the retiree is eligible to receive Medicare. To be eligible for this benefit a retiree must have 15 years of service with the County and the employee must have attained the age of fifty (50). The benefits, employee contributions and the employer contributions are governed by the County Board and can be amended through Board action. The Plan does not issue a publicly available financial report.

Remainder of page left blank intentionally.

Note 10-Other Postemployment Benefits-Health Insurance: (continued)

Primary Government (continued)

Plan Membership

At July 1, 2024 (measurement date), the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	3
Active employees	<u>388</u>
Total	<u><u>391</u></u>

Contributions

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the County Board. The amount paid by the County for OPEB as the benefits came due during the year ended June 30, 2025 was \$30,000.

Total OPEB Liability

The County’s total OPEB liability was measured as of July 1, 2024. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation performed as of July 1, 2024.

Actuarial Assumptions

The total OPEB liability in the July 1, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increases	2.50%
Discount Rate	4.09%

Mortality rates were based on PUB - 2010 Amount-Weighted General/Safety Mortality Table - Employees/Retirees/Contingent Survivors, projected using two-dimensional mortality improvement scale MP-2021.

Note 10-Other Postemployment Benefits-Health Insurance: (continued)

Primary Government (continued)

Discount Rate

The discount rate should be the single rate that reflects the following:

- a) The long-term expected rate of return on OPEB plan investments that are expected to be used to finance the payment of benefits, to the extent that (1) the OPEB plan’s fiduciary net position is projected to be sufficient to make projected benefit payments and (2) OPEB plan assets are expected to be invested using a strategy to achieve that return.
- b) A yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale), to the extent that the conditions in (a) are not met.

Since the plan has no assets, the discount rate is equal to the Fidelity Index’s “20-year Municipal AA Index” as of the measurement date.

Changes in Total OPEB Liability

		Primary Government Total OPEB Liability
Beginning Balances	\$	1,822,000
Changes for the year:		
Service cost	\$	121,000
Interest		74,000
Difference between expected and actual experience		30,000
Benefit payments		(30,000)
Changes of assumptions		38,000
Net changes	\$	233,000
Ending Balances	\$	2,055,000

Remainder of page left blank intentionally.

Note 10-Other Postemployment Benefits-Health Insurance: (continued)

Primary Government (continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.09%) or one percentage point higher (5.09%) than the current discount rate:

Rate		
1% Decrease (3.09%)	Current Discount Rate (4.09%)	1% Increase (5.09%)
\$ 2,302,000	\$ 2,055,000	\$ 1,838,000

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (6.00% for fiscal year end 2025, decreasing 0.25% per year to an ultimate rate of 4.00%) or one percentage point higher (8.00% for fiscal year end 2025, decreasing 0.25% per year to an ultimate rate of 6.00%) than the current healthcare cost trend rates:

Rates		
1% Decrease (6.00% for fiscal year end 2025, decreasing 0.25% per year to an ultimate rate of 4.00%)	Healthcare Cost Trend (7.00% for fiscal year end 2025, decreasing 0.25% per year to an ultimate rate of 5.00%)	1% Increase (8.00% for fiscal year end 2025, decreasing 0.25% per year to an ultimate rate of 6.00%)
\$ 1,786,000	\$ 2,055,000	\$ 2,379,000

Remainder of page left blank intentionally.

Note 10-Other Postemployment Benefits-Health Insurance: (continued)

Primary Government (continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2025, the County recognized OPEB expense in the amount of \$232,000. At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 336,000	\$ 20,000
Changes of assumptions	101,000	232,000
Benefit payments subsequent to the measurement date	30,000	-
Total	<u>\$ 467,000</u>	<u>\$ 252,000</u>

\$30,000 reported as deferred outflows of resources related to OPEB resulting from the County’s benefit payments subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2026. Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2026	\$ 40,000
2027	36,000
2028	14,000
2029	41,000
2030	40,000
Thereafter	14,000

Additional disclosures on changes in total OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

Remainder of page left blank intentionally.

Note 10-Other Postemployment Benefits-Health Insurance: (continued)

Component Unit School Board

Benefits Provided

The Component Unit School Board administers a single-employer healthcare plan (“the Plan”). The Plan provides for participation by eligible retirees of the School Board and their dependents in the health and dental insurance programs available to School Board employees. The Plan will provide retiring employees the option to continue health and dental insurance offered by the School Board. An eligible retiree may receive this benefit until the retiree is eligible to receive Medicare. To be eligible for this benefit a retiree must have 15 years of service with the School Board and the employee must have attained the age of fifty (50). The benefits, employee contributions and the employer contributions are governed by the School Board and can be amended through Board action. The Plan does not issue a publicly available financial report.

Plan Membership

At July 1, 2024 (measurement date), the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	14
Active employees	<u>947</u>
Total	<u><u>961</u></u>

Contributions

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the School Board. The amount paid by the School Board for OPEB as the benefits came due during the year ended June 30, 2025 was \$485,000.

Total OPEB Liability

The School Board’ total OPEB liability was measured as of July 1, 2024. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation performed as of July 1, 2024.

Remainder of page left blank intentionally.

Note 10-Other Postemployment Benefits-Health Insurance: (continued)

Component Unit School Board (continued)

Actuarial Assumptions

The total OPEB liability in the July 1, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary Increases	2.50%
Discount Rate	4.09%

Mortality rates were based on PUB - 2010 Amount-Weighted General/Teachers Mortality Tables - Employees/Retirees/Surviving Survivors, projected using two-dimensional mortality improvement scale MP-2021.

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

Discount Rate

The discount rate should be the single rate that reflects the following:

- a. The long-term expected rate of return on OPEB plan investments that are expected to be used to finance the payment of benefits, to the extent that (1) the OPEB plan's fiduciary net position is projected to be sufficient to make projected benefit payments and (2) OPEB plan assets are expected to be invested using a strategy to achieve that return.
- b. A yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale), to the extent that the conditions in (a) are not met.

Since the plan has no assets, the discount rate is equal to the Fidelity Index's "20-year Municipal GO AA Index" as of the measurement date.

Remainder of page left blank intentionally.

Note 10-Other Postemployment Benefits-Health Insurance: (continued)

Component Unit School Board (continued)

Changes in Total OPEB Liability

		Component Unit School Board Total OPEB Liability
Beginning Balances	\$	6,131,000
Changes for the year:		
Service cost	\$	164,000
Interest		234,000
Difference between expected and actual experience		(1,030,000)
Benefit payments		(485,000)
Assumption changes		115,000
Net changes	\$	(1,002,000)
Ending Balances	\$	5,129,000

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.09%) or one percentage point higher (5.09%) than the current discount rate:

Rate		
1% Decrease (3.09%)	Current Discount Rate (4.09%)	1% Increase (5.09%)
\$ 5,586,000	\$ 5,129,000	\$ 4,708,000

Remainder of page left blank intentionally.

Note 10-Other Postemployment Benefits-Health Insurance: (continued)

Component Unit School Board (continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate (continued)

The following presents the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (6.00% for fiscal year 2025, decreasing to an ultimate rate of 4.00%) or one percentage point higher (8.00% for fiscal year 2025, decreasing to an ultimate rate of 6.00%) than the current healthcare cost trend rates:

Rates		
1% Decrease (6.00% for fiscal year 2025, decreasing to an ultimate rate of 4.00%)	Healthcare Cost Trend (7.00% for fiscal year 2025, decreasing to an ultimate rate of 5.00%)	1% Increase (8.00% for fiscal year 2025, decreasing to an ultimate rate of 6.00%)
\$ 4,611,000	\$ 5,129,000	\$ 5,726,000

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2025, the School Board recognized OPEB expense in the amount of \$425,000. At June 30, 2025, the School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 709,000	\$ 936,000
Changes of assumptions	444,000	603,000
Benefit payments subsequent to the measurement date	485,000	-
Total	\$ <u>1,638,000</u>	\$ <u>1,539,000</u>

Note 10-Other Postemployment Benefits-Health Insurance: (continued)

Component Unit School Board (continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (continued)

\$485,000 reported as deferred outflows of resources related to OPEB resulting from the School Board’s benefit payments subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2026. Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (33,000)
2027	(84,000)
2028	(86,000)
2029	(45,000)
2030	(63,000)
Thereafter	(75,000)

Additional disclosures on changes in total OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan):

Plan Description

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members’ paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

Plan Description (continued)

The specific information for GLI Program OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

Benefit Amounts

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the Plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.

Contributions

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% x 60%) and the employer component was 0.47% (1.18% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025 was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability.

Contributions to the GLI Plan from the County were \$107,948 and \$117,172 for the years ended June 30, 2025 and June 30, 2024, respectively.

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

Contributions (continued)

Contributions to the GLI Plan from the Component Unit School Board (nonprofessional) were \$31,673 and \$36,762 for the years ended June 30, 2025 and June 30, 2024, respectively.

Contributions to the GLI Plan from the Component Unit School Board (professional) were \$228,570 and \$259,557 for the years ended June 30, 2025 and June 30, 2024, respectively.

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

Primary Government

At June 30, 2025, the entity reported a liability of \$943,066 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.0845% as compared to 0.0852% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$45,892. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

Component Unit School Board (nonprofessional)

At June 30, 2025, the entity reported a liability of \$295,831 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024 and 2023, the participating employer's proportion was 0.0265%.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (continued)

Component Unit School Board (nonprofessional) (continued)

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$1,203. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

Component Unit School Board (professional)

At June 30, 2025, the entity reported a liability of \$2,089,006 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer’s proportion of the Net GLI OPEB Liability was based on the covered employer’s actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer’s proportion was 0.1872% as compared to 0.1911% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$(37,661). Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Primary Government		Component Unit School Board (nonprofessional)		Component Unit School Board (professional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 148,743	\$ 23,036	\$ 46,659	\$ 7,226	\$ 329,484	\$ 51,027
Net difference between projected and actual earnings on GLI OPEB plan investments	-	79,491	-	24,935	-	176,081
Change in assumptions	5,375	46,736	1,686	14,661	11,907	103,527
Changes in proportion	57,207	13,415	-	13,590	-	217,274
Employer contributions subsequent to the measurement date	107,948	-	31,673	-	228,570	-
Total	<u>\$ 319,273</u>	<u>\$ 162,678</u>	<u>\$ 80,018</u>	<u>\$ 60,412</u>	<u>\$ 569,961</u>	<u>\$ 547,909</u>

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (continued)

\$107,948, \$31,673, and \$228,570 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer’s contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	<u>Primary Government</u>	<u>Component Unit School Board (nonprofessional)</u>	<u>Component Unit School Board (professional)</u>
2026	\$ (26,609)	\$ (19,012)	\$ (175,327)
2027	31,106	865	(19,384)
2028	15,688	(524)	(30,007)
2029	15,137	2,008	(7,239)
2030	13,325	4,596	25,439

Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Teachers	3.50%-5.95%
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

Actuarial Assumptions (continued)

Mortality Rates - Teachers

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Remainder of page left blank intentionally.

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

Actuarial Assumptions: (continued)

Mortality Rates - Teachers (continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Remainder of page left blank intentionally.

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Remainder of page left blank intentionally.

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees (continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

Actuarial Assumptions: (continued)

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees (continued)

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Remainder of page left blank intentionally.

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

NET GLI OPEB Liability

The net OPEB liability (NOL) for the GLI Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan is as follows (amounts expressed in thousands):

	GLI OPEB Plan
Total GLI OPEB Liability	\$ 4,196,055
Plan Fiduciary Net Position	3,080,133
GLI Net OPEB Liability (Asset)	\$ <u>1,115,922</u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	73.41%

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

Remainder of page left blank intentionally.

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

Sensitivity of the Employer’s Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer’s proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
County's proportionate share of the GLI Plan Net OPEB Liability	\$ 1,466,590	\$ 943,066	\$ 520,127
Component Unit School Board (nonprofessional) proportionate share of the GLI Plan Net OPEB Liability	\$ 460,056	\$ 295,831	\$ 163,159
Component Unit School Board (professional) proportionate share of the GLI Plan Net OPEB Liability	\$ 3,248,676	\$ 2,089,006	\$ 1,152,145

Note 11-Group Life Insurance (GLI) Plan (OPEB Plan): (continued)

GLI Plan Fiduciary Net Position

Detailed information about the Group Life Insurance Program's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 12-Health Insurance Credit (HIC) Plan (OPEB Plan):

Plan Description

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

Benefit Amounts

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

Note 12-Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Net HIC OPEB Liability

The County's and School Board's (nonprofessional) net HIC OPEB liability was measured as of June 30, 2024. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Actuarial Assumptions

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Note 12-Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Actuarial Assumptions: (continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees (continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Note 12-Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Actuarial Assumptions: (continued)

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees (continued)

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Note 12-Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Long-term Target Asset Allocation</u>	<u>Arithmetic Long-term Expected Rate of Return</u>	<u>Weighted Average Long-term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u>100.00%</u>		<u>7.07%</u>
		Expected arithmetic nominal return**	<u>7.07%</u>

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Note 12-Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Discount Rate

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the HIC OPEB was 100% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

Changes in Net HIC OPEB Liability

	Primary Government		
	Increase (Decrease)		
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ -	\$ -	\$ -
Changes for the year:			
Benefit changes	\$ 176,199	\$ -	\$ 176,199
Contributions - employer	-	113,905	(113,905)
Net investment income	-	3,032	(3,032)
Administrative expenses	-	(135)	135
Other changes	-	1	(1)
Net changes	<u>\$ 176,199</u>	<u>\$ 116,803</u>	<u>\$ 59,396</u>
Balances at June 30, 2024	<u>\$ 176,199</u>	<u>\$ 116,803</u>	<u>\$ 59,396</u>

Note 12-Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Changes in Net HIC OPEB Liability (Continued)

	Component Unit School Board (Nonprofessional)		
	Increase (Decrease)		
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 590,193	\$ 439,489	\$ 150,704
Changes for the year:			
Service cost	\$ 6,493	\$ -	\$ 6,493
Interest	39,036	-	39,036
Differences between expected and actual experience	(4,357)	-	(4,357)
Contributions - employer	-	31,042	(31,042)
Net investment income	-	40,878	(40,878)
Benefit payments	(36,737)	(36,737)	-
Administrative expenses	-	(560)	560
Net changes	\$ 4,435	\$ 34,623	\$ (30,188)
Balances at June 30, 2024	\$ 594,628	\$ 474,112	\$ 120,516

Note 12-Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Sensitivity of the County’s and School Board’s (nonprofessional) HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the County’s and School Board’s (nonprofessional) Health Insurance Credit Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the County and School Board’s (nonprofessional) net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
County			
Net HIC OPEB Liability	\$ 82,456	\$ 59,396	\$ 40,154
Component Unit School Board (nonprofessional)			
Net HIC OPEB Liability	\$ 178,273	\$ 120,516	\$ 70,846

HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB

For the year ended June 30, 2025, the County and School Board (nonprofessional) recognized HIC Program OPEB expense of \$172,655 and \$(576), respectively. At June 30, 2025, the County and School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to the County’s and School Board’s (nonprofessional) HIC Program from the following sources:

	Primary Government		Component Unit School Board (Nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ -	\$ -	\$ 27,251
Net difference between projected and actual earnings on HIC OPEB plan investments	646	-	-	9,528
Change in assumptions	-	-	8,837	-
Employer contributions subsequent to the measurement date	52,044	-	30,595	-
Total	\$ 52,690	\$ -	39,432	\$ 36,779

Note 12-Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB (continued)

\$52,044 and \$30,595 reported as deferred outflows of resources related to the HIC OPEB resulting from the County’s and School Board’s (nonprofessional) contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	<u>Primary Government</u>	<u>Component Unit School Board (Nonprofessional)</u>
2026	\$ 162	(19,825)
2027	162	(2,934)
2028	162	(2,847)
2029	160	(2,336)

HIC Plan Data

Information about the VRS Political Subdivision HIC Plan is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan):

Plan Description

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree’s death.

Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Plan Description (continued)

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below:

Eligible Employees

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

Benefit Amounts

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

Contributions

The contribution requirements for active employees is governed by §51.1-1401(E) of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2025 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee Health Insurance Credit Plan were \$587,768 and \$581,138 for the years ended June 30, 2025 and June 30, 2024, respectively.

Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB

At June 30, 2025, the school division reported a liability of \$5,180,539 for its proportionate share of the VRS Teacher Employee HIC Net OPEB Liability. The Net VRS Teacher Employee HIC OPEB Liability was measured as of June 30, 2024 and the total VRS Teacher Employee HIC OPEB liability used to calculate the Net VRS Teacher Employee HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division’s proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division’s actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division’s proportion of the VRS Teacher Employee HIC Program was 0.4483% as compared to 0.4504% at June 30, 2023.

For the year ended June 30, 2025, the school division recognized VRS Teacher Employee HIC OPEB expense of \$270,892. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Net OPEB expense was related to deferred amounts from changes in proportionate share and differences between actual and expected contributions.

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 245,442
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	-	18,427
Change in assumptions	89,246	-
Change in proportion	10,076	481,978
Employer contributions subsequent to the measurement date	587,768	-
Total	<u>\$ 687,090</u>	<u>\$ 745,847</u>

Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB (continued)

\$587,768 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (179,332)
2027	(160,513)
2028	(139,119)
2029	(97,621)
2030	(57,888)
Thereafter	(12,052)

Actuarial Assumptions

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Program was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation

Remainder of page left blank intentionally.

Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Actuarial Assumptions (continued)

Mortality Rates - Teachers

Pre-Retirement:

Pub-2010 Amount Weighted Teacher Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2024, NOL amounts for the VRS Teacher Employee HIC Plan is as follows (amounts expressed in thousands):

		Employee HIC OPEB Plan
Total Teacher Employee HIC OPEB Liability	\$	1,478,105
Plan Fiduciary Net Position		322,457
Teacher Employee Net HIC OPEB Liability (Asset)	\$	1,155,648

Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability		21.82%
---	--	--------

The total Teacher Employee HIC OPEB liability is calculated by the System’s actuary, and the plan’s fiduciary net position is reported in the System’s financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

Remainder of page left blank intentionally.

Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Long-Term Target Asset Allocation</u>	<u>Arithmetic Long-term Expected Rate of Return</u>	<u>Weighted Average Long-term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u>100.00%</u>		<u>7.07%</u>
		Expected arithmetic nominal return**	<u>7.07%</u>

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which was roughly 45th percentile of expected long-term results to the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (continued)

Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2024 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

Sensitivity of the School Division’s Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division’s proportionate share of the VRS Teacher Employee HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan Net HIC OPEB Liability	\$ 5,891,565	\$ 5,180,539	\$ 4,577,879

Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee HIC Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 14-Aggregate OPEB Information:

The following is a summary of deferred outflows, deferred inflows, net OPEB liabilities, and OPEB expense for the year ended June 30, 2025.

	Primary Government				Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net OPEB Liability	OPEB Expense	Deferred Outflows	Deferred Inflows	Net OPEB Liability	OPEB Expense
County Stand-Alone Plan	\$ 467,000	\$ 252,000	\$ 2,055,000	\$ 232,000	\$ -	\$ -	\$ -	\$ -
School Stand-Alone Plan	-	-	-	-	1,638,000	1,539,000	5,129,000	425,000
VRS OPEB Plans:								
Group Life Insurance Plan:								
County	319,273	162,678	943,066	45,892	-	-	-	-
School Board Nonprofessional	-	-	-	-	80,018	60,412	295,831	1,203
School Board Professional	-	-	-	-	569,961	547,909	2,089,006	(37,661)
Health Insurance Credit Plan								
County	52,690	-	59,396	172,655	-	-	-	-
School Board Nonprofessional	-	-	-	-	39,432	36,779	120,516	(576)
Teacher Health Insurance Credit Plan	-	-	-	-	687,090	745,847	5,180,539	270,892
Totals	\$ <u>838,963</u>	\$ <u>414,678</u>	\$ <u>3,057,462</u>	\$ <u>450,547</u>	\$ <u>3,014,501</u>	\$ <u>2,929,947</u>	\$ <u>12,814,892</u>	\$ <u>658,858</u>

Note 15-Line of Duty Act (LODA) (OPEB Benefits):

The Line of Duty Act (LODA) provides death and healthcare benefits to certain law enforcement and rescue personnel, and their beneficiaries, who were disabled or killed in the line of duty. Benefit provisions and eligibility requirements are established by title 9.1 Chapter 4 of the Code of Virginia. Funding of LODA benefits is provided by employers in one of two ways: (a) participation in the Line of Duty and Health Benefits Trust Fund (LODA Fund), administered by the Virginia Retirement System (VRS) or (b) self-funding by the employer or through an insurance company.

The County has elected to provide LODA benefits through an insurance company. The obligation for the payment of benefits has been effectively transferred from the County to VACORP. VACORP assumes all liability for the County’s LODA claims that are approved by VRS. The pool purchases reinsurance to protect the pool from extreme claims costs.

The current-year OPEB expense/expenditure for the insured benefits is defined as the amount of premiums or other payments required for the insured benefits for the reporting period in accordance with the agreement with the insurance company for LODA and a change in liability to the insurer equal to the difference between amounts recognized as OPEB expense and amounts paid by the employer to the insurer. The County’s LODA coverage is fully covered or “insured” through VACORP. This is built into the LODA coverage cost presented in the annual renewals. The County’s LODA premium for the year ended June 30, 2025 was \$77,521.

Remainder of page left blank intentionally.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 16-Unearned and Deferred/Unavailable Revenue:

Unearned and unavailable revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis of accounting, assessments for future periods are deferred.

	Government-wide Statements	Balance Sheet
	Governmental Activities	Governmental Funds
<u>Primary Government:</u>		
Deferred/Unavailable revenue:		
Unavailable property tax revenue representing uncollected property tax billings are not available for the funding of current expenditures	\$ -	\$ 3,087,493
Prepaid property taxes due after June 30 but paid in advance by taxpayers	1,259,516	1,259,516
Unavailable opioid settlement receivable not available for the funding of current expenditures	-	1,467,632
Unavailable revenue representing locality compensation payments that are not available for funding current expenditures	-	1,580,054
Lease related items	147,242	164,447
Total deferred/unavailable revenue	<u>\$ 1,406,758</u>	<u>\$ 7,559,142</u>
Unearned revenue:		
Unspent American Rescue Plan Act received during the previous fiscal years	\$ 138,457	\$ 138,457
Total unearned revenue	<u>\$ 138,457</u>	<u>\$ 138,457</u>
<u>Component Unit School Board:</u>		
Unearned revenue:		
Unspent grant funds received in advance	<u>\$ 673,813</u>	<u>\$ 673,813</u>

COUNTY OF FRANKLIN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 17-Capital Assets:

Capital asset activity for the year ended June 30, 2025 was as follows:

Primary Government:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental Activities:				
Capital assets, not being depreciated/amortized:				
Land	\$ 18,759,026	\$ 40,000	\$ (84,450)	\$ 18,714,576
Construction in progress	40,763,962	9,729,558	(5,508,098)	44,985,422
Total capital assets not being depreciated/amortized	<u>\$ 59,522,988</u>	<u>\$ 9,769,558</u>	<u>\$ (5,592,548)</u>	<u>\$ 63,699,998</u>
Capital assets, being depreciated/amortized:				
Right-to-use lease land	\$ 639,559	\$ -	\$ -	\$ 639,559
Buildings and improvements	57,576,451	5,323,098	(2,500,000)	60,399,549
Right-to-use lease buildings and improvements	2,189,768	-	(1,619,615)	570,153
Machinery and equipment	50,726,980	1,734,073	(97,486)	52,363,567
Right-to-use lease machinery and equipment	3,294,463	714,500	(364,365)	3,644,598
Infrastructure	6,363,133	-	-	6,363,133
Total capital assets being depreciated/amortized	<u>\$ 120,790,354</u>	<u>\$ 7,771,671</u>	<u>\$ (4,581,466)</u>	<u>\$ 123,980,559</u>
Accumulated depreciation/amortization:				
Right-to-use lease land	\$ (261,678)	\$ (87,151)	\$ -	\$ (348,829)
Buildings and improvements	(29,304,884)	(1,921,797)	1,469,349	(29,757,332)
Right-to-use lease buildings and improvements	(1,421,167)	(667,918)	1,619,615	(469,470)
Machinery and equipment	(36,690,244)	(3,225,271)	78,468	(39,837,047)
Right-to-use lease machinery and equipment	(1,354,507)	(610,310)	180,986	(1,783,831)
Infrastructure	(6,068,728)	(12,845)	-	(6,081,573)
Total accumulated depreciation/amortization	<u>\$ (75,101,208)</u>	<u>\$ (6,525,292)</u>	<u>\$ 3,348,418</u>	<u>\$ (78,278,082)</u>
Total capital assets being depreciated/amortized, net	<u>\$ 45,689,146</u>	<u>\$ 1,246,379</u>	<u>\$ (1,233,048)</u>	<u>\$ 45,702,477</u>
Governmental activities capital assets, net	<u>\$ 105,212,134</u>	<u>\$ 11,015,937</u>	<u>\$ (6,825,596)</u>	<u>\$ 109,402,475</u>

Current year deletions include a transfer to the School Board at net book value of \$1,030,651 (cost of \$2,500,000 and accumulated depreciation of \$1,469,349).

Remainder of page left blank intentionally.

COUNTY OF FRANKLIN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 17-Capital Assets: (continued)

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Business-type Activities:				
Capital assets, being depreciated:				
Infrastructure	\$ 1,319,774	\$ -	\$ -	\$ 1,319,774
Total capital assets being depreciated	<u>\$ 1,319,774</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,319,774</u>
Accumulated depreciation:				
Infrastructure	\$ (546,138)	\$ (32,845)	\$ -	\$ (578,983)
Total accumulated depreciation	<u>\$ (546,138)</u>	<u>\$ (32,845)</u>	<u>\$ -</u>	<u>\$ (578,983)</u>
Total capital assets being depreciated, net	<u>\$ 773,636</u>	<u>\$ (32,845)</u>	<u>\$ -</u>	<u>\$ 740,791</u>
Business-type activities capital assets, net	<u><u>\$ 773,636</u></u>	<u><u>\$ (32,845)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 740,791</u></u>

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government administration	\$ 186,465
Judicial administration	133,873
Public safety	3,425,219
Public works	1,684,714
Health and welfare	39,385
Education	349,265
Parks, recreation, and cultural	479,186
Community development	<u>227,185</u>
Total depreciation/amortization expense-governmental activities	<u><u>\$ 6,525,292</u></u>
Business-type activities	
Utility fund	<u><u>\$ 32,845</u></u>

COUNTY OF FRANKLIN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 17-Capital Assets: (continued)

Capital asset activity for the School Board for the year ended June 30, 2025 was as follows:

Discretely Presented Component Unit:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital assets, not being depreciated:				
Land	\$ 725,315	\$ -	\$ -	\$ 725,315
Construction in progress	13,151,644	9,449,584	(830,973)	21,770,255
Total capital assets not being depreciated	<u>\$ 13,876,959</u>	<u>\$ 9,449,584</u>	<u>\$ (830,973)</u>	<u>\$ 22,495,570</u>
Capital assets, being depreciated:				
Buildings and improvements	\$ 67,362,444	\$ 3,298,301	\$ -	\$ 70,660,745
Machinery and equipment	25,965,410	2,008,828	(978,903)	26,995,335
Total capital assets being depreciated	<u>\$ 93,327,854</u>	<u>\$ 5,307,129</u>	<u>\$ (978,903)</u>	<u>\$ 97,656,080</u>
Accumulated depreciation/amortization:				
Buildings and improvements	\$ (45,346,619)	\$ (3,242,678)	\$ -	\$ (48,589,297)
Machinery and equipment	(20,284,591)	(1,157,997)	978,903	(20,463,685)
Total accumulated depreciation/amortization	<u>\$ (65,631,210)</u>	<u>\$ (4,400,675)</u>	<u>\$ 978,903</u>	<u>\$ (69,052,982)</u>
Total capital assets being depreciated/amortized, net	<u>\$ 27,696,644</u>	<u>\$ 906,454</u>	<u>\$ -</u>	<u>\$ 28,603,098</u>
Governmental activities capital assets, net	<u>\$ 41,573,603</u>	<u>\$ 10,356,038</u>	<u>\$ (830,973)</u>	<u>\$ 51,098,668</u>

Current year increases include a transfer from the Primary Government at net book value of \$1,030,651 (cost of \$2,500,000 and accumulated depreciation of \$1,469,349).

All depreciation/amortization of the component-unit School Board is posted to the education function in the financial statements.

Remainder of page left blank intentionally.

COUNTY OF FRANKLIN, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 18-Leases Receivable:

Primary Government:

The following is a summary of leases receivable transactions of the County for the year ended June 30, 2025:

	Beginning Balance	Increases/ Issuances	Decreases/ Retirements	Ending Balance	Interest Revenue
Leases receivable	\$ 41,080	\$ 175,878	\$ (52,511)	\$ 164,447	\$ 4,898

Lease revenue recognized during the fiscal year was \$58,035.

Details of leases receivable:

Lease Description	Lease Origination Date*	End Date	Payment Frequency	Discount Rate	Ending Balance	Amount Due Within One Year
Cell Tower	3/17/2017	1/31/2026	Monthly	2.22%	\$ 24,622	\$ 15,450
Cell Tower	7/1/2023	6/30/2028	Monthly	2.50%	37,305	11,810
Cell Tower	7/1/2023	6/30/2028	Monthly	2.50%	27,825	9,032
Cell Tower	12/1/2022	11/30/2027	Monthly	2.00%	5,825	2,884
Cell Tower	8/1/2024	7/31/2029	Monthly	3.00%	68,870	15,300
Total					\$ 164,447	\$ 54,476

There are no variable payments for any of the lease receivables above

*Date shown is the original lease commencement date. GASB Statement No. 87 was implemented as of July 1, 2021.

Note 19-Risk Management:

The County and its component unit - School Board are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The County and its component unit - School Board participate with other localities in a public entity risk pool for their coverage of general liability and auto insurance with the Virginia Municipal Liability Pool. Each member of this risk pool jointly and severally agrees to assume, pay and discharge any liability. The County and its component unit - School Board pay the Virginia Municipal Group contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the pool, claims and awards are to be paid. In the event of a loss deficit or depletion of all available excess insurance, the pool may assess all members in the proportion in which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The County and its component unit - School Board continue to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 20-Contingent Liabilities:

Federal programs in which the County and its component unit participate were audited in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Pursuant to the provisions of this circular all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests, which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

Note 21-Surety Bonds:

Primary Government:

<u>Fidelity & Deposit Company of Maryland-Surety:</u>	
Teresa J. Brown, Clerk of the Circuit Court	\$ 500,000
Susan J. Wray, Treasurer	500,000
Margaret S. Torrence, Commissioner of the Revenue	3,000
Bill Overton, Jr., Sheriff	30,000
All constitutional officers' employees: blanket bond	50,000
All Social Services employees-blanket bond	100,000

Component Unit - School Board:

<u>The Netherlands Insurance Company</u>	
All School Board employees-Public Employee Dishonesty coverage	\$ 100,000

Note 22-Landfill Closure and Post-closure Care Cost:

State and federal laws and regulations require the County to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at each site after closure. The County maintains two landfill sites (permit site 72 and permit site 577). The estimated total costs necessary to monitor site 72 is \$5,026,002. The estimated total costs necessary to close and monitor site 577 (open cells phases 1-3) is \$10,713,679. The estimated closure and post-closure care liability for sites 72 and 577 (Phases 1-3 only) are \$5,026,002 and \$1,044,743, respectively, based on capacity used as of June 30, 2025. Landfill site 72 has reached 100% of capacity and no additional waste will be accepted at the site. The County will recognize remaining closure and post-closure care totaling \$9,668,936 over the remaining useful life of site 577 (Phases 1-3 only). The estimated remaining life for landfill site 577 (Phases 1-3 only) is approximately 27 years and the landfill for Phases 1-3 has reached 19.33% of its useful life. The cost presented above represent what it would cost to perform closure and post-closure care in 2025. Actual costs for closure and post-closure monitoring may change due to inflation, deflation, changes in technology or changes in applicable laws or regulations.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)
 JUNE 30, 2025

Note 22-Landfill Closure and Post-closure Care Cost: (continued)

The County demonstrated financial assurance requirements for closure, post-closure care, and corrective action costs through the submission of a Local Governmental Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VA C20-70 of the Virginia Administrative Code.

Note 23-Commitments and Contingencies:

The County and Component Unit School Board were involved in major construction projects during the fiscal year as presented below, along with the anticipated funding source.

Project	Contract Amount	Contract Amount Outstanding at June 30, 2025	Funding Source
County:			
Glade Hill Fire and EMS Station	\$ 4,709,586	\$ 21,000	Local Funds
Summit View Dogwood Site	804,098	77,800	Local Funds
Component Unit School Board:			
BFMS East and West Renovations	23,646,856	4,131,914	Local, State, Federal, and Debt Proceeds
BFMS HVAC Upgrades	1,326,800	157,500	Local, State, Federal
Snow Creek ES HVAC Upgrades	277,700	222,905	Local, State, Federal

Note 24-Arbitrage Rebate Compliance:

As of June 30, 2025 and for the year then ended, the County was liable for amounts due under current rules governing arbitrage earnings totaling \$1,570,164. Such amount has been recorded as an account payable in the accompanying financial statements.

Note 25-Adoption of Accounting Principle:

The County and School Board implemented provision of the Governmental Accounting Standards Board Statement No. 101, *Compensated Absences*. The objective of Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The change in accounting principle resulted in the following restatement of net position:

	Primary Government Governmental Activities	Component Unit School Board
Beginning net position, as previously stated	\$ 151,730,523	\$ (10,198,190)
Restatement for GASB 101 Implementation	(594,481)	(5,087,231)
Beginning net position, as restated	<u>\$ 151,136,042</u>	<u>\$ (15,285,421)</u>

Note 26-Upcoming Pronouncements:

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital asset note disclosures by major class of underlying asset. It also requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Implementation Guide No. 2025-1, *Implementation Guidance Update—2025*, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

Required Supplementary Information

County of Franklin, Virginia
 Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
 Primary Government
 Pension Plans

For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability										
Service cost	\$ 2,594,209	\$ 2,457,163	\$ 1,976,181	\$ 1,918,435	\$ 1,870,749	\$ 1,662,664	\$ 1,607,749	\$ 1,582,705	\$ 1,596,251	\$ 1,591,346
Interest	5,770,614	5,374,048	5,205,683	4,785,463	4,519,616	4,366,029	4,194,487	4,072,411	4,022,691	3,833,934
Changes in assumptions	-	-	2,468,227	1,949,320	-	1,949,320	-	(254,052)	-	-
Differences between expected and actual experience	786,596	2,260,497	(1,346,505)	(1,197,163)	1,129,516	(42,359)	(33,861)	(554,510)	(1,935,754)	(74,392)
Benefit payments	(4,701,082)	(4,006,310)	(3,637,780)	(3,813,536)	(3,349,280)	(3,351,161)	(3,284,389)	(2,920,845)	(3,024,968)	(2,283,746)
Net change in total pension liability	\$ 4,450,337	\$ 6,085,398	\$ 2,197,579	\$ 4,161,426	\$ 4,170,601	\$ 4,584,493	\$ 2,483,986	\$ 1,925,709	\$ 658,220	\$ 3,067,142
Total pension liability - beginning	85,246,914	79,161,516	76,963,937	72,802,511	68,631,910	64,047,417	61,563,431	59,637,722	58,979,502	55,917,360
Total pension liability - ending (a)	\$ 89,697,251	\$ 85,246,914	\$ 79,161,516	\$ 76,963,937	\$ 72,802,511	\$ 68,631,910	\$ 64,047,417	\$ 61,563,431	\$ 59,637,722	\$ 58,979,502
Plan fiduciary net position										
Contributions - employer	\$ 2,078,148	\$ 1,930,817	\$ 1,685,413	\$ 1,538,973	\$ 1,276,788	\$ 1,261,119	\$ 1,222,510	\$ 1,205,273	\$ 1,480,199	\$ 1,463,447
Contributions - employee	1,013,782	938,228	845,646	766,212	778,541	777,659	683,573	677,313	646,070	641,611
Net investment income	8,031,004	5,103,625	(89,600)	17,534,422	1,230,108	4,095,098	4,323,405	6,482,816	919,931	2,345,600
Benefit payments	(4,701,082)	(4,006,310)	(3,637,780)	(3,813,536)	(3,349,280)	(3,351,161)	(3,284,389)	(2,920,845)	(3,024,968)	(2,283,746)
Administrator charges	(52,276)	(50,604)	(49,860)	(43,899)	(41,981)	(40,796)	(37,655)	(37,699)	(33,293)	(31,880)
Other	1,714	2,057	1,861	1,650	(1,453)	(2,577)	(3,837)	(5,757)	(392)	(498)
Net change in plan fiduciary net position	\$ 6,371,290	\$ 3,917,813	\$ (1,244,320)	\$ 15,983,822	\$ (107,277)	\$ 2,739,342	\$ 2,903,607	\$ 5,401,101	\$ (12,453)	\$ 2,134,534
Plan fiduciary net position - beginning	83,103,840	79,186,027	80,430,347	64,446,525	64,553,802	61,814,460	58,910,853	53,509,752	53,522,205	51,387,671
Plan fiduciary net position - ending (b)	\$ 89,475,130	\$ 83,103,840	\$ 79,186,027	\$ 80,430,347	\$ 64,446,525	\$ 64,553,802	\$ 61,814,460	\$ 58,910,853	\$ 53,509,752	\$ 53,522,205
County's net pension liability (asset) - ending (a) - (b)	\$ 222,121	\$ 2,143,074	\$ (24,511)	\$ (3,466,410)	\$ 8,355,986	\$ 4,078,108	\$ 2,232,957	\$ 2,652,578	\$ 6,127,970	\$ 5,457,297
Plan fiduciary net position as a percentage of the total pension liability	99.75%	97.49%	100.03%	104.50%	88.52%	94.06%	96.51%	95.69%	89.72%	90.75%
Covered payroll	\$ 21,680,980	\$ 20,054,809	\$ 17,832,302	\$ 16,262,282	\$ 16,095,359	\$ 15,635,066	\$ 14,190,626	\$ 13,878,181	\$ 13,038,257	\$ 12,814,396
County's net pension liability as a percentage of covered payroll	1.02%	10.69%	-0.14%	-21.32%	51.92%	26.08%	15.74%	19.11%	47.00%	42.59%

County of Franklin, Virginia
 Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
 Component Unit School Board (nonprofessional)
 Pension Plans
 For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability	\$ 514,776	\$ 534,922	\$ 466,114	\$ 523,311	\$ 529,604	\$ 491,582	\$ 484,820	\$ 479,271	\$ 481,215	\$ 504,997
Service cost	1,836,477	1,768,814	1,711,792	1,601,900	1,577,984	1,510,520	1,465,539	1,433,243	1,393,998	1,334,350
Interest				716,877		629,540		(191,462)		
Changes in assumptions				(235,118)	(390,573)	351,293	(233,292)	(328,537)	(411,768)	(67,675)
Differences between expected and actual experience	(1,504,246)	(1,420,245)	(1,322,284)	(1,567,826)	(1,157,593)	(1,210,900)	(938,055)	(924,207)	(881,382)	(957,755)
Benefit payments	686,664	1,064,565	824,947	1,039,144	555,422	1,772,035	779,012	468,288	582,063	813,917
Net change in total pension liability	\$ 27,444,417	\$ 26,379,852	\$ 25,554,905	\$ 24,515,761	\$ 23,956,339	\$ 22,184,304	\$ 21,405,292	\$ 20,937,004	\$ 20,354,941	\$ 19,541,024
Total pension liability - beginning (a)	\$ 28,131,081	\$ 27,444,417	\$ 26,379,852	\$ 25,554,905	\$ 24,515,761	\$ 23,956,339	\$ 22,184,304	\$ 21,405,292	\$ 20,937,004	\$ 20,354,941
Plan fiduciary net position										
Contributions - employer	\$ 426,205	\$ 395,197	\$ 397,016	\$ 382,098	\$ 352,871	\$ 352,380	\$ 390,066	\$ 383,934	\$ 403,517	\$ 393,215
Contributions - employee	303,227	278,775	269,471	260,087	273,426	270,463	263,768	258,203	249,885	244,347
Net investment income	2,555,665	1,641,184	(20,786)	5,787,904	413,063	1,378,580	1,458,537	2,170,292	308,412	788,531
Benefit payments	(1,504,246)	(1,420,245)	(1,322,284)	(1,567,826)	(1,157,593)	(1,210,900)	(938,055)	(924,207)	(881,382)	(957,755)
Administrator charges	(17,440)	(16,564)	(16,510)	(14,888)	(14,235)	(13,860)	(12,592)	(12,546)	(11,060)	(10,964)
Other	507	659	605	542	(487)	(867)	(1,300)	(1,933)	(1,311)	(1,668)
Net change in plan fiduciary net position	\$ 1,763,918	\$ 879,006	\$ (692,488)	\$ 4,847,917	\$ (132,955)	\$ 775,796	\$ 1,160,424	\$ 1,873,743	\$ 69,241	\$ 457,206
Plan fiduciary net position - beginning	\$ 26,616,033	\$ 25,737,027	\$ 26,429,515	\$ 21,581,598	\$ 21,714,553	\$ 20,938,757	\$ 19,778,333	\$ 17,904,590	\$ 17,835,349	\$ 17,378,143
Plan fiduciary net position - ending (b)	\$ 28,379,951	\$ 26,616,033	\$ 25,737,027	\$ 26,429,515	\$ 21,581,598	\$ 21,714,553	\$ 20,938,757	\$ 19,778,333	\$ 17,904,590	\$ 17,835,349
School Division's net pension liability (asset) - ending (a) - (b)	\$ (248,870)	\$ 828,384	\$ 642,825	\$ (874,610)	\$ 2,934,163	\$ 2,241,786	\$ 1,245,547	\$ 1,626,959	\$ 3,032,414	\$ 2,519,592
Plan fiduciary net position as a percentage of the total pension liability	100.88%	96.98%	97.56%	103.42%	88.03%	90.64%	94.39%	92.40%	85.52%	87.62%
Covered payroll	\$ 6,752,692	\$ 6,198,861	\$ 5,846,249	\$ 5,588,264	\$ 5,869,163	\$ 5,677,195	\$ 5,511,781	\$ 5,338,148	\$ 5,110,248	\$ 4,950,850
School Division's net pension liability as a percentage of covered payroll	-3.69%	13.36%	11.00%	-15.65%	49.99%	39.49%	22.60%	30.48%	59.34%	50.89%

County of Franklin, Virginia
 Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan
 Pension Plans
 For the Measurement Dates of June 30, 2015 through June 30, 2024

Date (1)	Employer's Proportion of the Net Pension Liability (Asset) (2)	Employer's Proportionate Share of the Net Pension Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (6)
2024	0.45125%	\$ 42,358,543	\$ 48,027,930	88.20%	84.52%
2023	0.45383%	45,869,527	44,905,971	102.15%	82.45%
2022	0.47274%	45,007,678	43,859,644	102.62%	82.61%
2021	0.47599%	36,951,567	42,101,193	87.77%	85.46%
2020	0.49150%	71,520,336	43,442,199	164.63%	71.47%
2019	0.51755%	68,112,521	43,405,899	156.92%	73.51%
2018	0.53086%	62,429,000	42,999,994	145.18%	74.81%
2017	0.52102%	64,075,000	41,110,236	155.86%	72.92%
2016	0.51319%	71,919,000	39,107,172	183.90%	68.28%
2015	0.51253%	64,509,000	38,098,804	169.32%	70.68%

County of Franklin, Virginia
 Schedule of Employer Contributions
 Pension Plans
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)*	Contributions in Relation to Contractually Required Contribution (2)*	Contribution Deficiency (Excess)** (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Government					
2025	\$ 2,487,395	\$ 2,487,395	\$ -	\$ 22,967,635	10.83%
2024	2,078,148	2,078,148	-	21,680,980	9.59%
2023	1,930,817	1,930,817	-	20,054,809	9.63%
2022	1,685,413	1,685,413	-	17,832,302	9.45%
2021	1,538,973	1,538,973	-	16,262,282	9.46%
2020	1,276,788	1,276,788	-	16,095,359	7.93%
2019	1,261,119	1,261,119	-	15,635,066	8.07%
2018	1,222,510	1,222,510	-	14,190,626	8.61%
2017	1,205,273	1,205,273	-	13,878,181	8.68%
2016	1,480,199	1,480,199	-	13,038,257	11.35%
Component Unit School Board (nonprofessional)					
2025	\$ 413,037	\$ 413,037	\$ -	\$ 6,651,160	6.21%
2024	426,205	426,205	-	6,752,692	6.31%
2023	395,197	395,197	-	6,198,861	6.38%
2022	397,016	397,016	-	5,846,249	6.79%
2021	382,098	382,098	-	5,588,264	6.84%
2020	352,871	352,871	-	5,869,163	6.01%
2019	352,380	352,380	-	5,677,195	6.21%
2018	390,066	390,066	-	5,511,781	7.08%
2017	383,934	383,934	-	5,338,148	7.19%
2016	480,874	409,331	71,543	5,110,248	8.01%
Component Unit School Board (professional)					
2025	\$ 6,902,633	\$ 6,902,633	\$ -	\$ 48,575,883	14.21%
2024	7,610,788	7,610,788	-	48,027,930	15.85%
2023	7,164,047	7,164,047	-	44,905,971	15.95%
2022	7,022,934	7,022,934	-	43,859,644	16.01%
2021	6,729,094	6,729,094	-	42,101,193	15.98%
2020	6,545,102	6,545,102	-	43,442,199	15.07%
2019	6,625,677	6,625,677	-	43,405,899	15.26%
2018	6,865,084	6,865,084	-	42,999,994	15.97%
2017	5,966,307	5,966,307	-	41,110,236	14.51%
2016	5,456,224	5,456,224	-	39,107,172	13.95%

*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

**The difference relates to the School Board using an agreed upon reduced rate from VRS. This amount will impact the calculation of the net pension liability.

County of Franklin, Virginia
Notes to Required Supplementary Information
Pension Plans
For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Component Unit School Board - Professional Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

County of Franklin, Virginia
 Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios
 Primary Government
 Health Insurance

For the Measurement Dates of July 1, 2017 through July 1, 2024

	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB liability								
Service cost	\$ 121,000	\$ 105,000	\$ 103,000	\$ 87,000	\$ 73,000	\$ 66,000	\$ 106,000	\$ 103,000
Interest	74,000	57,000	31,000	34,000	40,000	42,000	61,000	57,000
Differences between expected and actual experience	30,000	267,000	238,000	(45,000)	(51,000)	(7,000)	(535,000)	-
Benefit payments	(30,000)	(19,000)	(54,000)	(46,000)	(46,000)	(41,000)	(41,000)	(57,000)
Changes of assumptions	38,000	(32,000)	(414,000)	167,000	86,000	56,000	(92,000)	-
Net change in total OPEB liability	\$ 233,000	\$ 378,000	\$ (96,000)	\$ 197,000	\$ 102,000	\$ 116,000	\$ (501,000)	\$ 103,000
Total OPEB liability - beginning	1,822,000	1,444,000	1,540,000	1,343,000	1,241,000	1,125,000	1,626,000	1,523,000
Total OPEB liability - ending	\$ 2,055,000	\$ 1,822,000	\$ 1,444,000	\$ 1,540,000	\$ 1,343,000	\$ 1,241,000	\$ 1,125,000	\$ 1,626,000
Covered-employee payroll	\$ 21,711,000	\$ 19,768,000	\$ 19,768,000	\$ 14,847,000	\$ 14,847,000	\$ 14,253,000	\$ 14,253,000	\$ 12,311,000
County's total OPEB liability (asset) as a percentage of covered-employee payroll	9.47%	9.22%	7.30%	10.37%	9.05%	8.71%	7.89%	13.21%

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

County of Franklin, Virginia
 Schedule of Changes in Total OPEB Liability and Related Ratios
 Component Unit School Board
 Health Insurance

For the Measurement Dates of July 1, 2017 through July 1, 2024

	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB liability								
Service cost	\$ 164,000	\$ 152,000	\$ 288,000	\$ 248,000	\$ 272,000	\$ 245,000	\$ 205,000	\$ 200,000
Interest	234,000	202,000	124,000	145,000	175,000	197,000	166,000	161,000
Differences between expected and actual experience	(1,030,000)	742,000	354,000	(152,000)	116,000	(103,000)	1,132,000	-
Benefit payments	(485,000)	(405,000)	(1,184,000)	(440,000)	(686,000)	(237,000)	(237,000)	(198,000)
Changes of assumption	115,000	(95,000)	(405,000)	666,000	354,000	233,000	(511,000)	-
Net change in total OPEB liability	\$ (1,002,000)	\$ 596,000	\$ (823,000)	\$ 467,000	\$ 231,000	\$ 335,000	\$ 755,000	\$ 163,000
Total OPEB liability - beginning	6,131,000	5,535,000	6,358,000	5,891,000	5,660,000	5,325,000	4,570,000	4,407,000
Total OPEB liability - ending	\$ 5,129,000	\$ 6,131,000	\$ 5,535,000	\$ 6,358,000	\$ 5,891,000	\$ 5,660,000	\$ 5,325,000	\$ 4,570,000
Covered-employee payroll	\$ 46,719,000	\$ 42,338,000	\$ 42,338,000	\$ 45,132,000	\$ 45,132,000	\$ 45,682,000	\$ 45,682,000	\$ 43,002,000
School Board's total OPEB liability (asset) as a percentage of covered-employee payroll	10.98%	14.48%	13.07%	14.09%	13.05%	12.39%	11.66%	10.63%

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

County of Franklin, Virginia
Notes to Required Supplementary Information
Health Insurance
For the Year Ended June 30, 2025

Primary Government

Valuation Date: 7/1/2024
 Measurement Date: 7/1/2024

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age actuarial cost method
Discount Rate	4.09%
Inflation	2.50%
Healthcare Trend Rate	7.00% for fiscal year end 2025, decreasing 0.25% per year to an ultimate rate of 5.00%
Salary Increase Rates	2.50%
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality tables were updated to the PUB - 2010 Amount-Weighted General/Safety Mortality Tables - Employees/Retirees/Contingent Survivors, projected using two-dimensional mortality improvement scale MP-2021.

Component Unit School Board

Valuation Date: 7/1/2024
 Measurement Date: 7/1/2024

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age actuarial cost method
Discount Rate	4.09%
Inflation	2.50%
Healthcare Trend Rate	7.00% for fiscal year end 2025, decreasing 0.25% per year to an ultimate rate of 5.00%
Salary Increase Rates	2.50%
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality tables were updated to the PUB - 2010 Amount-Weighted General/Teachers Mortality Tables - Employees/Retirees/Surviving Survivors, projected using two-dimensional mortality improvement scale MP-2021.

County of Franklin, Virginia
 Schedule of Employer's Share of Net OPEB Liability
 Group Life Insurance (GLI) Plan
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
Primary Government					
2024	0.0845% \$	943,066	\$ 21,698,505	4.35%	73.41%
2023	0.0852%	1,022,295	20,079,036	5.09%	69.30%
2022	0.0823%	990,490	17,894,246	5.54%	67.21%
2021	0.0788%	917,097	16,262,282	5.64%	67.45%
2020	0.0782%	1,305,865	16,100,425	8.11%	52.64%
2019	0.0800%	1,302,139	15,650,066	8.32%	52.00%
2018	0.0749%	1,137,000	14,190,626	8.01%	51.22%
2017	0.0756%	1,138,000	13,878,181	8.20%	48.86%
Component Unit School Board (nonprofessional)					
2024	0.0265% \$	295,831	\$ 6,807,839	4.35%	73.41%
2023	0.0265%	317,938	6,245,199	5.09%	69.30%
2022	0.0271%	326,551	5,898,477	5.54%	67.21%
2021	0.0271%	315,750	5,603,198	5.64%	67.45%
2020	0.0283%	472,281	5,880,208	8.03%	52.64%
2019	0.0291%	472,883	5,697,345	8.30%	52.00%
2018	0.0291%	441,000	5,511,781	8.00%	51.22%
2017	0.0289%	436,000	5,338,148	8.17%	48.86%
Component Unit School Board (professional)					
2024	0.1872% \$	2,089,006	\$ 48,066,040	4.35%	73.41%
2023	0.1911%	2,291,528	45,006,332	5.09%	69.30%
2022	0.2018%	2,429,746	43,894,512	5.54%	67.21%
2021	0.2036%	2,370,340	42,130,781	5.63%	67.45%
2020	0.2102%	3,507,393	43,500,950	8.06%	52.64%
2019	0.2216%	3,605,696	43,425,037	8.30%	52.00%
2018	0.2269%	3,446,000	42,999,994	8.01%	51.22%
2017	0.2232%	3,359,000	41,110,236	8.17%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Franklin, Virginia
 Schedule of Employer Contributions
 Group Life Insurance (GLI) Plan
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Government					
2025	\$ 107,948	\$ 107,948	-	\$ 22,967,635	0.47%
2024	117,172	117,172	-	21,698,505	0.54%
2023	108,427	108,427	-	20,079,036	0.54%
2022	96,629	96,629	-	17,894,246	0.54%
2021	87,816	87,816	-	16,262,282	0.54%
2020	83,161	83,161	-	16,100,425	0.52%
2019	81,381	81,381	-	15,650,066	0.52%
2018	73,897	73,897	-	14,190,626	0.52%
2017	72,521	72,521	-	13,878,181	0.52%
2016	62,584	62,584	-	13,038,257	0.48%
Component Unit School Board (nonprofessional)					
2025	\$ 31,673	\$ 31,673	-	\$ 6,738,903	0.47%
2024	36,762	36,762	-	6,807,839	0.54%
2023	33,724	33,724	-	6,245,199	0.54%
2022	31,852	31,852	-	5,898,477	0.54%
2021	30,239	30,239	-	5,603,198	0.54%
2020	30,283	30,283	-	5,880,208	0.51%
2019	29,628	29,628	-	5,697,345	0.52%
2018	28,764	28,764	-	5,511,781	0.52%
2017	27,796	27,796	-	5,338,148	0.52%
2016	24,629	24,629	-	5,110,248	0.48%
Component Unit School Board (professional)					
2025	\$ 228,570	\$ 228,570	-	\$ 48,631,841	0.47%
2024	259,557	259,557	-	48,066,040	0.54%
2023	243,034	243,034	-	45,006,332	0.54%
2022	237,030	237,030	-	43,894,512	0.54%
2021	226,988	226,988	-	42,130,781	0.54%
2020	224,963	224,963	-	43,500,950	0.52%
2019	225,822	225,822	-	43,425,037	0.52%
2018	224,337	224,337	-	42,999,994	0.52%
2017	214,115	214,115	-	41,110,236	0.52%
2016	188,419	188,419	-	39,107,172	0.48%

County of Franklin, Virginia
Notes to Required Supplementary Information
Group Life Insurance (GLI) Plan
For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Teachers

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

County of Franklin, Virginia
Schedule of Changes in the Net OPEB Liability and Related Ratios
Primary Government
Health Insurance Credit (HIC) Plan
For the Measurement Date of June 30, 2024

	2024
Total HIC OPEB Liability	
Changes of benefit terms	\$ 176,199
Net change in total HIC OPEB liability	\$ 176,199
Total HIC OPEB Liability - beginning	-
Total HIC OPEB Liability - ending (a)	\$ 176,199
Plan fiduciary net position	
Contributions - employer	\$ 113,905
Net investment income	3,032
Administrative expense	(135)
Other	1
Net change in plan fiduciary net position	\$ 116,803
Plan fiduciary net position - beginning	-
Plan fiduciary net position - ending (b)	\$ 116,803
County's net HIC OPEB liability - ending (a) - (b)	\$ 59,396
Plan fiduciary net position as a percentage of the total HIC OPEB liability	66.29%
Covered payroll	\$ 1,732,095
County's net HIC OPEB liability as a percentage of covered payroll	3.43%

Schedule is intended to show information for 10 years. Information prior to the 2024 valuation is not available. However, additional years will be included as they become available.

County of Franklin, Virginia
 Schedule of Changes in the Net OPEB Liability and Related Ratios
 Component Unit School Board (nonprofessional)
 Health Insurance Credit (HIC) Plan
 For the Measurement Dates of June 30, 2017 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017
Total HIC OPEB Liability								
Service cost	\$ 6,493	\$ 6,576	\$ 8,050	\$ 10,676	\$ 10,444	\$ 10,641	\$ 11,000	\$ 10,000
Interest	39,036	39,690	39,445	39,089	36,926	35,301	35,000	35,000
Changes of benefit terms	-	-	-	-	24,322	-	-	-
Differences between expected and actual experience	(4,357)	(19,579)	(24,397)	(26,032)	(4,489)	17,284	-	-
Changes in assumptions	-	-	18,608	10,159	-	12,716	(11,000)	(18,000)
Benefit payments	(36,737)	(35,831)	(37,393)	(35,926)	(34,386)	(32,016)	(34,000)	(20,000)
Other changes	-	-	-	-	-	315	-	-
Net change in total HIC OPEB liability	\$ 4,435	\$ (9,144)	\$ 4,313	\$ (2,034)	\$ 32,817	\$ 44,241	\$ 1,000	\$ 7,000
Total HIC OPEB Liability - beginning	\$ 590,193	\$ 599,337	\$ 595,024	\$ 597,058	\$ 564,241	\$ 520,000	\$ 519,000	\$ 512,000
Total HIC OPEB Liability - ending (a)	\$ 594,628	\$ 590,193	\$ 599,337	\$ 595,024	\$ 597,058	\$ 564,241	\$ 520,000	\$ 519,000
Plan fiduciary net position								
Contributions - employer	\$ 31,042	\$ 28,177	\$ 26,897	\$ 25,686	\$ 24,414	\$ 24,036	\$ 25,000	\$ 25,000
Net investment income	40,878	25,161	745	89,986	6,984	21,449	23,000	33,000
Benefit payments	(36,737)	(35,831)	(37,393)	(35,926)	(34,386)	(32,016)	(34,000)	(20,000)
Administrative expense	(560)	(604)	(721)	(1,042)	(662)	(462)	(1,000)	(1,000)
Other	-	348	6,427	-	(3)	225	(1,000)	2,000
Net change in plan fiduciary net position	\$ 34,623	\$ 17,251	\$ (4,045)	\$ 78,704	\$ (3,653)	\$ 13,232	\$ 12,000	\$ 39,000
Plan fiduciary net position - beginning	\$ 439,489	\$ 422,238	\$ 426,283	\$ 347,579	\$ 351,232	\$ 338,000	\$ 326,000	\$ 287,000
Plan fiduciary net position - ending (b)	\$ 474,112	\$ 439,489	\$ 422,238	\$ 426,283	\$ 347,579	\$ 351,232	\$ 338,000	\$ 326,000
School Division's net HIC OPEB liability - ending (a) - (b)	\$ 120,516	\$ 150,704	\$ 177,099	\$ 168,741	\$ 249,479	\$ 213,009	\$ 182,000	\$ 193,000
Plan fiduciary net position as a percentage of the total HIC OPEB liability	79.73%	74.47%	70.45%	71.64%	58.22%	62.25%	65.00%	62.81%
Covered payroll	\$ 6,752,692	\$ 6,198,861	\$ 5,846,249	\$ 5,588,264	\$ 5,869,163	\$ 5,677,195	\$ 5,511,781	\$ 5,338,148
School Division's net HIC OPEB liability as a percentage of covered payroll	1.78%	2.43%	3.03%	3.02%	4.25%	3.75%	3.30%	3.62%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Franklin, Virginia
 Schedule of School Board's Share of Net OPEB Liability
 Component Unit School Board (professional)
 Teacher Health Insurance Credit (HIC) Plan
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2024	0.4483%	\$ 5,180,539	\$ 48,027,930	10.79%	21.82%
2023	0.4504%	5,455,739	44,905,971	12.15%	17.90%
2022	0.4706%	5,877,888	43,859,644	13.40%	15.08%
2021	0.4750%	6,096,440	42,101,193	14.48%	13.15%
2020	0.4923%	6,422,396	43,407,803	14.80%	9.95%
2019	0.5177%	6,776,673	43,405,899	15.61%	8.97%
2018	0.5318%	6,751,000	42,999,994	15.70%	8.08%
2017	0.5213%	6,613,000	41,110,236	16.09%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Franklin, Virginia
 Schedule of Employer Contributions
 Health Insurance Credit (HIC) Plan
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Government					
2025	\$ 52,044	\$ 52,044	-	\$ 10,842,583	0.48%
2024	8,314	8,314	-	1,732,095	0.48%
Component Unit School Board (nonprofessional)					
2025	\$ 30,595	\$ 30,595	-	\$ 6,651,160	0.46%
2024	31,062	31,062	-	6,752,692	0.46%
2023	28,177	28,177	-	6,198,861	0.45%
2022	26,897	26,897	-	5,846,249	0.46%
2021	25,686	25,686	-	5,588,264	0.46%
2020	24,414	24,414	-	5,869,163	0.42%
2019	23,847	23,847	-	5,677,195	0.42%
2018	25,354	25,354	-	5,511,781	0.46%
2017	24,500	24,500	-	5,338,148	0.46%
2016	24,018	24,018	-	5,110,248	0.47%
Component Unit School Board (professional)					
2025	\$ 587,768	\$ 587,768	-	\$ 48,575,883	1.21%
2024	581,138	581,138	-	48,027,930	1.21%
2023	543,362	543,362	-	44,905,971	1.21%
2022	530,702	530,702	-	43,859,644	1.21%
2021	508,267	508,267	-	42,101,193	1.21%
2020	518,001	518,001	-	43,407,803	1.19%
2019	520,868	520,868	-	43,405,899	1.20%
2018	528,853	528,853	-	42,999,994	1.23%
2017	456,669	456,669	-	41,110,236	1.11%
2016	414,766	414,766	-	39,107,172	1.06%

Schedule is intended to show information for 10 years. The primary government did not participate in health insurance credit prior to 2024. Additional years will be included as they become available.

County of Franklin, Virginia
Notes to Required Supplementary Information
Health Insurance Credit (HIC) Plan
For the Year Ended June 30, 2025

Primary Government and Component Unit School Board (nonprofessional)

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Component Unit School Board (professional)

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

County of Franklin, Virginia
General Fund
Schedule of Revenues, Expenditures, and Change in Fund Balances - Budget and Actual
For the Year Ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
General property taxes	\$ 69,810,585	\$ 69,810,591	\$ 71,890,219	\$ 2,079,628
Other local taxes	14,018,603	14,018,603	14,789,976	771,373
Permits, privilege fees, and regulatory licenses	582,768	582,968	797,034	214,066
Fines and forfeitures	59,155	59,155	147,122	87,967
Revenue from the use of money and property	2,392,159	2,392,159	2,725,338	333,179
Charges for services	3,507,815	4,122,464	4,104,420	(18,044)
Miscellaneous	217,400	277,766	472,400	194,634
Recovered costs	2,007,829	1,602,669	1,458,658	(144,011)
Intergovernmental	26,128,444	26,700,756	25,354,781	(1,345,975)
Total revenues	\$ 118,724,758	\$ 119,567,131	\$ 121,739,948	\$ 2,172,817
EXPENDITURES				
General government administration				
Legislative	\$ 580,065	\$ 628,666	\$ 632,665	\$ (3,999)
General and financial administration*	6,217,161	6,071,517	5,369,766	701,751
Board of elections*	510,280	520,280	515,756	4,524
Total general government administration	\$ 7,307,506	\$ 7,220,463	\$ 6,518,187	\$ 702,276
Judicial administration				
Courts*	\$ 2,973,453	\$ 3,067,120	\$ 2,915,337	\$ 151,783
Commonwealth's attorney*	1,121,193	1,195,454	1,220,458	(25,004)
Total judicial administration	\$ 4,094,646	\$ 4,262,574	\$ 4,135,795	\$ 126,779
Public safety				
Law enforcement and traffic control*	\$ 7,313,999	\$ 8,071,144	\$ 8,052,930	\$ 18,214
Correction and detention	7,598,772	7,601,383	6,636,386	964,997
Inspections	593,260	593,260	548,532	44,728
Other protection*	8,287,859	9,276,288	8,713,786	562,502
Total public safety	\$ 23,793,890	\$ 25,542,075	\$ 23,951,634	\$ 1,590,441
Public works				
Sanitation and waste removal	\$ 3,780,360	\$ 4,195,389	\$ 4,195,387	\$ 2
Maintenance of general buildings and grounds	2,112,688	2,125,442	2,059,553	65,889
Total public works	\$ 5,893,048	\$ 6,320,831	\$ 6,254,940	\$ 65,891
Health and welfare				
Health	\$ 373,719	\$ 373,719	\$ 373,719	\$ -
Mental health and mental retardation	40,000	40,000	-	40,000
Welfare*	19,113,942	18,395,910	17,343,228	1,052,682
Total health and welfare	\$ 19,527,661	\$ 18,809,629	\$ 17,716,947	\$ 1,092,682

County of Franklin, Virginia
General Fund
Schedule of Revenues, Expenditures, and Change in Fund Balances - Budget and Actual
For the Year Ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
EXPENDITURES (CONTINUED)				
Education				
Other instructional costs	\$ 37,188,490	\$ 36,657,490	\$ 39,846,495	\$ (3,189,005)
Total education	\$ 37,188,490	\$ 36,657,490	\$ 39,846,495	\$ (3,189,005)
Parks, recreation, and cultural				
Parks and recreation*	\$ 2,045,687	\$ 2,073,420	\$ 1,936,886	\$ 136,534
Library*	1,049,181	1,135,304	1,152,497	(17,193)
Total parks, recreation, and cultural	\$ 3,094,868	\$ 3,208,724	\$ 3,089,383	\$ 119,341
Community development				
Planning and community development*	\$ 3,481,689	\$ 4,072,084	\$ 3,713,518	\$ 358,566
Environmental management	348,816	348,816	317,561	31,255
Cooperative extension program	152,163	152,163	133,843	18,320
Total community development	\$ 3,982,668	\$ 4,573,063	\$ 4,164,922	\$ 408,141
Debt service				
Principal retirement	\$ 3,820,596	\$ 4,870,317	\$ 4,888,662	\$ (18,345)
Interest and other fiscal charges	1,775,023	1,893,497	1,886,353	7,144
Bond issuance costs*	-	-	120,068	(120,068)
Total debt service	\$ 5,595,619	\$ 6,763,814	\$ 6,895,083	\$ (131,269)
Total expenditures	\$ 110,478,396	\$ 113,358,663	\$ 112,573,386	\$ 785,277
Excess (deficiency) of revenues over (under) expenditures	\$ 8,246,362	\$ 6,208,468	\$ 9,166,562	\$ 2,958,094
OTHER FINANCING SOURCES (USES)				
Transfers out	\$ (6,629,144)	\$ (9,693,926)	\$ (9,693,926)	\$ -
Issuance of lease liabilities*	-	-	526,710	526,710
Total other financing sources (uses)	\$ (6,629,144)	\$ (9,693,926)	\$ (9,167,216)	\$ 526,710
Net change in fund balances	\$ 1,617,218	\$ (3,485,458)	\$ (654)	\$ 3,484,804
Fund balances - beginning	(1,617,218)	3,485,458	55,444,205	51,958,747
Fund balances - ending	\$ -	\$ -	\$ 55,443,551	\$ 55,443,551

*Note: All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP), except for the treatment of debt refundings and lease/SBITA issuance activity. These items are not subject to appropriation and therefore the issuances and related expenditures are not budgeted. Accordingly, lease issuances totaling \$526,710, general and financial administration capital outlays totaling \$83,987, board of elections capital outlays totaling \$12,917, courts capital outlays totaling \$41,151, commonwealth's attorney capital outlays totaling \$25,005, law enforcement and traffic control capital outlays totaling \$63,098, other protection capital outlays totaling \$38,179, welfare capital outlays totaling \$166,296, parks and recreation capital outlays totaling \$10,488, library capital outlays totaling \$39,608, and planning and community development capital outlays totaling \$45,981 are not budgeted.

County of Franklin, Virginia
 Schedule of Revenues, Expenditures, and Change in Fund Balances - Budget and Actual
 Special Revenue Fund - Major Fund
 For the Year Ended June 30, 2025

	E-911 Fund			Variance with Final Budget Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
REVENUES				
Intergovernmental	\$ 200,000	\$ 235,046	\$ 268,402	\$ 33,356
Total revenues	\$ 200,000	\$ 235,046	\$ 268,402	\$ 33,356
EXPENDITURES				
Current:				
Public safety	\$ 1,617,856	\$ 1,665,043	\$ 1,468,162	\$ 196,881
Total expenditures	\$ 1,617,856	\$ 1,665,043	\$ 1,468,162	\$ 196,881
Excess (deficiency) of revenues over (under) expenditures	\$ (1,417,856)	\$ (1,429,997)	\$ (1,199,760)	\$ 230,237
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ 1,417,856	\$ 1,429,997	\$ 1,429,997	\$ -
Total other financing sources (uses)	\$ 1,417,856	\$ 1,429,997	\$ 1,429,997	\$ -
Net change in fund balances	\$ -	\$ -	\$ 230,237	\$ 230,237
Fund balances - beginning	-	-	1,829,515	1,829,515
Fund balances - ending	\$ -	\$ -	\$ 2,059,752	\$ 2,059,752

Note: All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

Other Supplementary Information

County of Franklin, Virginia
 Schedule of Revenues, Expenditures, and Change in Fund Balances - Budget and Actual
 Capital Projects Fund - Major Fund
 For the Year Ended June 30, 2025

	County Capital Projects			Variance with Final Budget Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
REVENUES				
Revenue from the use of money and property	\$ -	\$ -	\$ 887,671	\$ 887,671
Miscellaneous	-	1,053,704	1,054,204	500
Intergovernmental	-	44,084,644	16,240,318	(27,844,326)
Total revenues	\$ -	\$ 45,138,348	\$ 18,182,193	\$ (26,956,155)
EXPENDITURES				
Capital projects	\$ 4,116,288	\$ 76,502,687	\$ 23,124,249	\$ 53,378,438
Education:				
Contribution to County School Board	1,080,000	1,920,000	1,920,000	-
Total expenditures	\$ 5,196,288	\$ 78,422,687	\$ 25,044,249	\$ 53,378,438
Excess (deficiency) of revenues over (under) expenditures	\$ (5,196,288)	\$ (33,284,339)	\$ (6,862,056)	\$ 26,422,283
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ 5,196,288	\$ 8,248,929	\$ 8,248,929	\$ -
Total other financing sources (uses)	\$ 5,196,288	\$ 8,248,929	\$ 8,248,929	\$ -
Net change in fund balances	\$ -	\$ (25,035,410)	\$ 1,386,873	\$ 26,422,283
Fund balances - beginning	-	25,035,410	51,673,930	26,638,520
Fund balances - ending	\$ -	\$ -	\$ 53,060,803	\$ 53,060,803

Note: All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

FIDUCIARY FUNDS

Special Welfare - The Special Welfare fund accounts for those funds belonging to individuals entrusted to the local social services agency, such as foster care children.

Soil and Erosion Control Fund- The Soil and Erosion Control Agreement fund accounts for those funds held by the County on behalf of developers, corporations, or individuals to ensure performance.

Library Fund - The Library Fund is used to account for contributions made by donors to the Library.

Inmate Fund- The Jail Inmate fund accounts for the inmate trust funds.

Seized Assets - Sheriff's Office - The Seized Assets - Sheriff's Office fund accounts for funds that have been confiscated by the courts. These fund are held by the Sheriff until the courts rule on the return or distribution of same.

County of Franklin, Virginia
 Combining Statement of Fiduciary Net Position
 Fiduciary Funds
 June 30, 2025

	Custodial Funds					<u>Total</u>
	<u>Special Welfare Fund</u>	<u>Soil and Erosion Control Fund</u>	<u>Library Fund</u>	<u>Inmate Fund</u>	<u>Seized Asset Fund</u>	
ASSETS						
Cash and cash equivalents	\$ 32,935	\$ 946,294	\$ 4,000	\$ 21,680	\$ 26,778	\$ 1,031,687
Receivables:						
Other receivables	-	-	-	6,100	-	6,100
Total assets	<u>\$ 32,935</u>	<u>\$ 946,294</u>	<u>\$ 4,000</u>	<u>\$ 27,780</u>	<u>\$ 26,778</u>	<u>\$ 1,037,787</u>
LIABILITIES						
Accounts payable	\$ -	\$ -	\$ -	\$ 598	\$ -	\$ 598
Total liabilities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 598</u>	<u>\$ -</u>	<u>\$ 598</u>
NET POSITION						
Restricted:						
Amounts held for social services clients	\$ 32,935	\$ -	\$ -	\$ -	\$ -	\$ 32,935
Amounts held for performance bonds	-	946,294	-	-	-	946,294
Amounts held for library	-	-	4,000	-	-	4,000
Amounts held for inmates	-	-	-	27,182	-	27,182
Amounts held for court systems	-	-	-	-	26,778	26,778
Total net position	<u>\$ 32,935</u>	<u>\$ 946,294</u>	<u>\$ 4,000</u>	<u>\$ 27,182</u>	<u>\$ 26,778</u>	<u>\$ 1,037,189</u>
Total liabilities and net position	<u>\$ 32,935</u>	<u>\$ 946,294</u>	<u>\$ 4,000</u>	<u>\$ 27,780</u>	<u>\$ 26,778</u>	<u>\$ 1,037,787</u>

County of Franklin, Virginia
Combining Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended June 30, 2025

	Custodial Funds					<u>Total</u>
	<u>Special Welfare Fund</u>	<u>Soil and Erosion Control Fund</u>	<u>Library Fund</u>	<u>Inmate Fund</u>	<u>Seized Asset Fund</u>	
ADDITIONS						
Interest income	\$ -	\$ 936	\$ -	\$ -	\$ -	\$ 936
Gifts and donations	102,996	-	-	-	-	102,996
Deposits from inmates	-	-	-	286,198	-	286,198
Performance bond payment	-	95,582	-	-	-	95,582
Miscellaneous	25,043	-	-	-	-	25,043
Total additions	<u>\$ 128,039</u>	<u>\$ 96,518</u>	<u>\$ -</u>	<u>\$ 286,198</u>	<u>\$ -</u>	<u>\$ 510,755</u>
DEDUCTIONS						
Special welfare payments	\$ 178,883	\$ -	\$ -	\$ -	\$ -	\$ 178,883
Inmate refunds	-	-	-	273,242	-	273,242
Refund of performance bond payments	-	71,062	-	-	-	71,062
Total deductions	<u>\$ 178,883</u>	<u>\$ 71,062</u>	<u>\$ -</u>	<u>\$ 273,242</u>	<u>\$ -</u>	<u>\$ 523,187</u>
Net increase (decrease) in fiduciary net position	\$ (50,844)	\$ 25,456	\$ -	\$ 12,956	\$ -	\$ (12,432)
Net position, beginning of year	83,779	920,838	4,000	14,226	26,778	1,049,621
Net position, end of year	<u>\$ 32,935</u>	<u>\$ 946,294</u>	<u>\$ 4,000</u>	<u>\$ 27,182</u>	<u>\$ 26,778</u>	<u>\$ 1,037,189</u>

DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD

MAJOR GOVERNMENTAL FUNDS

School Operating Fund - The School Operating Fund accounts for and reports the operations of the County's school system. Financing is provided by the State and Federal governments as well as contributions from the General Fund.

School Activity Fund - The School Activity Fund accounts for and reports the operations of the individual schools.

County of Franklin, Virginia
Balance Sheet
Discretely Presented Component Unit - School Board
June 30, 2025

	School Operating Fund	School Activity Fund	Total School Board
ASSETS			
Cash and cash equivalents	\$ 2,056,525	\$ 1,670,199	\$ 3,726,724
Accounts receivable	579,093	-	579,093
Due from other governmental units	2,730,022	-	2,730,022
Inventories	418,438	-	418,438
Prepaid items	54,230	-	54,230
Restricted assets:			
Cash and cash equivalents	1,039,070	-	1,039,070
Total assets	<u>\$ 6,877,378</u>	<u>\$ 1,670,199</u>	<u>\$ 8,547,577</u>
LIABILITIES			
Accounts payable	\$ 1,015,546	\$ 49,401	\$ 1,064,947
Accrued liabilities	1,212,469	-	1,212,469
Reconciled overdraft	4,817,748	-	4,817,748
Construction accounts payable	1,406,742	-	1,406,742
Due to primary government	607,917	-	607,917
Unearned revenue	673,813	-	673,813
Total liabilities	<u>\$ 9,734,235</u>	<u>\$ 49,401</u>	<u>\$ 9,783,636</u>
FUND BALANCES			
Nonspendable			
Inventories	\$ 418,438	\$ -	\$ 418,438
Prepaid items	54,230	-	54,230
Restricted			
Cafeteria program	1,039,070	-	1,039,070
School activity fund	-	1,620,798	1,620,798
Unassigned			
Total fund balances	<u>(4,368,595)</u>	<u>-</u>	<u>(4,368,595)</u>
Total liabilities and fund balances	<u>\$ (2,856,857)</u>	<u>\$ 1,620,798</u>	<u>\$ (1,236,059)</u>
Total liabilities and fund balances	<u>\$ 6,877,378</u>	<u>\$ 1,670,199</u>	<u>\$ 8,547,577</u>

Amounts reported for governmental activities in the statement of net position (Exhibit 1) are different because:

Total fund balances per above \$ (1,236,059)

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Capital assets, not being depreciated/amortized	\$ 22,495,570	
Capital assets being depreciated/amortized	97,656,080	
Accumulated depreciation/amortization	<u>(69,052,982)</u>	51,098,668

Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.

Pension related items	\$ 15,465,503	
OPEB related items	3,014,501	
Net pension asset	<u>248,870</u>	18,728,874

Long-term liabilities, including compensated absences, net OPEB liabilities, and net pension liability, are not due and payable in the current period and, therefore, are not reported in the funds.

Compensated absences	\$ (6,208,853)	
Net OPEB liabilities	(12,814,892)	
Net pension liability	<u>(42,358,543)</u>	(61,382,288)

Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.

Pension related items	\$ (9,655,461)	
OPEB related items	<u>(2,929,947)</u>	(12,585,408)

Net position of governmental activities

\$ (5,376,213)

County of Franklin, Virginia
 Statement of Revenues, Expenditures, and Changes in Fund Balances
 Governmental Funds - Discretely Presented Component Unit - School Board
 For the Year Ended June 30, 2025

	<u>School Operating Fund</u>	<u>School Activity Fund*</u>	<u>Total School Board</u>
REVENUES			
Revenue from the use of money and property	\$ 2	\$ -	\$ 2
Charges for services	326,617	1,671,338	1,997,955
Recovered costs	1,949,684	-	1,949,684
Intergovernmental	105,876,076	-	105,876,076
Total revenues	<u>\$ 108,152,379</u>	<u>\$ 1,671,338</u>	<u>\$ 109,823,717</u>
EXPENDITURES			
Current:			
Education	\$ 102,790,242	\$ 1,982,903	\$ 104,773,145
Capital projects	10,477,770	-	10,477,770
Total expenditures	<u>\$ 113,268,012</u>	<u>\$ 1,982,903</u>	<u>\$ 115,250,915</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (5,115,633)</u>	<u>\$ (311,565)</u>	<u>\$ (5,427,198)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	\$ 322,959	\$ 586,505	\$ 909,464
Transfers out	(586,505)	(322,959)	(909,464)
Sale of capital assets	103,825	-	103,825
Total other financing sources (uses)	<u>\$ (159,721)</u>	<u>\$ 263,546</u>	<u>\$ 103,825</u>
Net change in fund balances	<u>\$ (5,275,354)</u>	<u>\$ (48,019)</u>	<u>\$ (5,323,373)</u>
Fund balances - beginning	2,418,497	1,668,817	4,087,314
Fund balances - ending	<u>\$ (2,856,857)</u>	<u>\$ 1,620,798</u>	<u>\$ (1,236,059)</u>

Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because:

Net change in fund balances - total governmental funds - per above	\$ (5,323,373)
--	----------------

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the detail of items supporting this adjustment:

Capital outlays	\$ 11,425,740	
Depreciation/amortization expense	<u>(2,931,326)</u>	8,494,414

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position.

Transfer of asset from County		1,030,651
-------------------------------	--	-----------

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

Change in compensated absences	\$ (61,907)	
Changes in OPEB related items	789,728	
Changes in pension related items	<u>4,979,695</u>	5,707,516

Change in net position of governmental activities		<u>\$ 9,909,208</u>
---	--	---------------------

*The School Activity Fund does not require a legally adopted budget.

County of Franklin, Virginia
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
 Discretely Presented Component Unit - School Board
 For the Year Ended June 30, 2025

	School Operating Fund			Variance with Final Budget Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
REVENUES				
Revenue from the use of money and property	\$ -	\$ -	\$ 2	\$ 2
Charges for services	609,500	609,500	326,617	(282,883)
Miscellaneous	26,385	26,385	-	(26,385)
Recovered costs	1,112,300	1,165,300	1,949,684	784,384
Intergovernmental	96,340,189	103,837,635	105,876,076	2,038,441
Total revenues	<u>\$ 98,088,374</u>	<u>\$ 105,638,820</u>	<u>\$ 108,152,379</u>	<u>\$ 2,513,559</u>
EXPENDITURES				
Current:				
Education	\$ 97,048,305	\$ 98,949,596	\$ 102,790,242	\$ (3,840,646)
Capital projects	1,080,000	24,388,043	10,477,770	13,910,273
Total expenditures	<u>\$ 98,128,305</u>	<u>\$ 123,337,639</u>	<u>\$ 113,268,012</u>	<u>\$ 10,069,627</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (39,931)</u>	<u>\$ (17,698,819)</u>	<u>\$ (5,115,633)</u>	<u>\$ 12,583,186</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ -	\$ -	\$ 322,959	\$ 322,959
Transfers out	-	-	(586,505)	(586,505)
Issuance of literary loans	-	20,000,000	-	(20,000,000)
Sale of capital assets	39,931	39,931	103,825	63,894
Total other financing sources (uses)	<u>\$ 39,931</u>	<u>\$ 20,039,931</u>	<u>\$ (159,721)</u>	<u>\$ (20,199,652)</u>
Net change in fund balances	\$ -	\$ 2,341,112	\$ (5,275,354)	\$ (7,616,466)
Fund balances - beginning	-	(2,341,112)	2,418,497	4,759,609
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (2,856,857)</u>	<u>\$ (2,856,857)</u>

Note: All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

STATISTICAL SECTION

Statistical Section

Contents

Tables

Financial Trends

These tables contain trend information to help the reader understand how the the County's financial performance and well-being have changed over time.

1 - 4

Revenue Capacity

These tables contain information to help the reader assess the factors affecting the County's ability to generate its property and sales taxes.

5 - 9

Debt Capacity

These tables present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue debt in the future.

10 - 13

Demographic and Economic Information

These tables offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.

14 - 15

Operating Information

These tables contain information about the County's operations and resources to help the reader understand how the County's financial information relate to the services the County provides and the activities it performs.

16 - 18

Sources: Unless otherwise noted, the information in these tables is derived from the annual comprehensive financial reports for the relevant year.

Table 1

COUNTY OF FRANKLIN, VIRGINIA

Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Governmental activities										
Net investment in capital assets	55,268,337	60,976,383	54,940,545	56,760,775	56,780,102	48,462,359	52,561,283	55,442,548	61,815,505	70,469,264
Restricted	540,757	685,889	839,910	1,169,763	1,440,174	1,722,119	6,733,063	3,603,663	3,971,485	5,188,193
Unrestricted	16,208,679	13,863,514	16,118,363	19,612,849	27,251,925	39,773,484	65,524,640	82,961,188	85,943,533	93,962,954
Total governmental activities net position	72,017,773	75,525,786	71,898,818	77,543,387	85,472,201	89,957,962	124,818,986	142,007,399	151,730,523	169,620,411
Business-type activities										
Net investment in capital assets	1,036,396	1,003,551	970,706	937,861	905,016	872,171	839,326	806,481	773,636	740,791
Unrestricted	259,552	88,379	152,635	184,179	215,360	278,277	299,705	318,755	343,425	350,386
Total business-type activities net position	1,295,948	1,091,930	1,123,341	1,122,040	1,120,376	1,150,448	1,139,031	1,125,236	1,117,061	1,091,177
Primary government										
Net investment in capital assets	56,304,733	61,979,934	55,911,251	57,698,636	57,685,118	49,334,530	53,400,609	56,249,029	62,589,141	71,210,055
Restricted	540,757	685,889	839,910	1,169,763	1,440,174	1,722,119	6,733,063	3,603,663	3,971,485	5,188,193
Unrestricted	16,468,231	13,951,893	16,270,998	19,797,028	27,467,285	40,051,761	65,824,345	83,279,943	86,286,958	94,313,340
Total primary government net position	73,313,721	76,617,716	73,022,159	78,665,427	86,592,577	91,108,410	125,958,017	143,132,635	152,847,584	170,711,588

Note: GASB No. 87 was implemented in fiscal year 2022. Prior years information has not been adjusted to reflect the impact of GASB No. 87.

Note: GASB No. 101 was implemented in fiscal year 2025. Prior years information has not been adjusted to reflect the impact of GASB No. 101.

Source: County financial reports

Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Expenses										
Governmental activities:										
General government administration	4,470,418	4,239,321	4,037,345	4,887,402	5,301,085	5,454,676	5,290,522	5,778,826	6,238,411	5,614,646
Judicial administration	2,615,409	2,687,951	2,625,816	2,623,997	2,803,943	2,972,592	3,012,728	3,051,012	3,804,497	4,042,954
Public safety	14,292,437	15,633,686	15,199,187	17,841,422	19,407,905	26,181,049	20,888,269	19,054,976	27,712,896	28,955,550
Public works	5,136,964	5,258,525	5,777,535	6,643,021	8,514,375	7,836,486	8,560,780	13,587,532	10,256,338	3,567,301
Health and welfare	11,324,474	12,182,639	13,349,808	14,487,831	15,203,469	14,877,939	15,576,472	15,799,906	17,391,883	17,310,216
Education	33,018,170	33,293,793	39,361,738	34,270,534	32,371,513	39,256,053	36,137,371	34,851,238	38,998,670	43,151,164
Parks, recreation and cultural	2,513,834	2,509,282	2,869,781	3,323,089	3,637,616	2,550,035	3,616,164	3,565,724	3,578,387	3,799,046
Community development	3,091,287	3,272,246	2,587,937	3,156,262	2,309,353	3,700,446	3,932,419	4,221,682	8,294,713	12,644,097
Interest on long-term debt	1,061,631	1,391,894	1,151,364	1,989,275	1,611,750	2,280,755	615,088	1,218,193	977,793	1,092,805
Total governmental activities expenses	77,524,624	80,469,337	86,960,511	89,222,833	91,161,009	105,110,031	97,629,813	101,129,089	117,253,588	120,177,779
Business-type activities:										
Utility fund	42,039	46,549	44,286	47,768	43,575	56,148	51,164	44,878	38,338	54,559
Total business-type activities expenses	42,039	46,549	44,286	47,768	43,575	56,148	51,164	44,878	38,338	54,559
Total primary government expenses	77,566,663	80,515,886	87,004,797	89,270,601	91,204,584	105,166,179	97,680,977	101,173,967	117,291,926	120,232,338
Program Revenues										
Governmental activities:										
Charges for services:										
General government administration	6,009	19,490	17,761	11,501	9,705	7,704	7,805	6,085	5,070	4,399
Judicial administration	69,044	65,325	81,650	59,083	50,134	32,725	61,051	113,648	140,981	167,118
Public safety	1,815,624	1,896,279	1,886,658	2,072,110	2,282,205	2,322,324	2,432,543	2,579,170	2,761,015	2,887,782
Public works	889,386	961,582	1,057,377	1,309,122	1,326,812	1,421,389	1,473,005	1,375,797	2,181,451	1,791,593
Health and welfare	22,071	20,997	17,863	19,700	16,567	11,075	14,175	15,442	17,032	16,024
Parks, recreation and cultural	225,093	215,302	262,204	282,591	177,919	143,330	276,732	295,513	302,132	240,327
Operating grants and contributions	13,275,673	13,963,045	15,158,226	17,279,540	19,656,629	26,491,637	23,819,033	27,477,623	25,242,514	37,223,051
Capital grants and contributions	543,093	798,442	205,004	207,831	186,191	194,823	814,498	237,857	2,854,666	26,962
Total governmental activities program revenues	16,845,993	17,940,462	18,686,743	21,241,478	23,706,162	30,625,007	28,898,842	32,101,135	33,504,861	42,357,256
Business-type activities:										
Charges for services:										
Water	23,576	27,531	60,697	31,467	26,911	71,220	24,747	16,083	15,163	13,675
Total business-type activities program revenues	23,576	27,531	60,697	31,467	26,911	71,220	24,747	16,083	15,163	13,675
Total primary government program revenues	16,869,569	17,967,993	18,747,440	21,272,945	23,733,073	30,696,227	28,923,589	32,117,218	33,520,024	42,370,931

Changes in Net Position
Last Ten Fiscal Years
(*accrual basis of accounting*)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Net (expense) / revenue										
Governmental activities	(60,678,631)	(62,528,875)	(68,273,768)	(67,981,355)	(67,454,847)	(74,485,024)	(68,730,971)	(69,027,954)	(83,748,727)	(77,820,523)
Business-type activities	(18,463)	(19,018)	16,411	(16,301)	(16,664)	15,072	(26,417)	(28,795)	(23,175)	(40,884)
Total primary government net expense	(60,697,094)	(62,547,893)	(68,257,357)	(67,997,656)	(67,471,511)	(74,469,952)	(68,757,388)	(69,056,749)	(83,771,902)	(77,861,407)
General Revenues and Other Changes										
In Net Position										
Governmental activities:										
Taxes										
Property taxes	49,225,877	49,452,460	49,934,797	55,666,274	57,612,940	60,074,403	83,536,406	65,082,053	69,252,286	71,598,563
Local sales and use taxes	4,355,903	4,550,334	4,733,806	5,544,968	5,664,739	6,505,973	7,043,338	7,525,118	8,478,231	8,137,429
Taxes on recordation and wills	470,807	547,449	523,550	533,816	691,985	1,141,090	1,046,385	717,975	733,003	822,900
Motor vehicle licenses taxes	2,100,109	2,024,297	2,011,649	2,058,850	2,030,181	2,122,224	2,061,003	2,099,499	2,099,764	2,166,913
Consumers' utility taxes	982,747	987,461	992,508	996,808	999,577	1,011,793	1,017,326	1,023,671	1,033,443	1,042,985
Business licenses taxes	3,314	3,986	4,744	3,659	3,633	5,297	5,517	5,708	5,480	3,834
Other local taxes	1,558,683	1,587,171	1,729,848	1,833,757	1,686,820	1,943,064	2,222,689	2,435,018	2,534,539	2,615,915
Unrestricted grants and contributions	5,243,473	5,232,245	5,195,015	5,045,493	4,992,431	5,004,010	4,838,623	4,696,877	4,626,521	4,613,488
Unrestricted revenues from use of money	1,012,753	1,147,211	1,002,611	1,519,309	1,129,087	657,441	538,486	2,322,771	4,181,243	3,332,322
Miscellaneous	507,848	319,274	280,591	437,990	587,268	520,490	1,368,896	322,677	542,341	1,985,543
Transfers	(4,021)	185,000	(15,000)	(15,000)	(15,000)	(15,000)	(15,000)	(15,000)	(15,000)	(15,000)
Total governmental activities	65,457,493	66,036,888	66,394,119	73,625,924	75,383,661	78,970,785	103,663,669	86,216,367	93,471,851	96,304,892
Business-type activities:										
Transfers	4,021	(185,000)	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000
Total business-type activities	4,021	(185,000)	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000
Total primary government	65,461,514	65,851,888	66,409,119	73,640,924	75,398,661	78,985,785	103,678,669	86,231,367	93,486,851	96,319,892
Change in Net Position										
Governmental activities	4,778,862	3,508,013	(1,879,649)	5,644,569	7,928,814	4,485,761	34,932,698	17,188,413	9,723,124	18,484,369
Business-type activities	(14,442)	(204,018)	31,411	(1,301)	(1,664)	30,072	(11,417)	(13,795)	(8,175)	(25,884)
Total primary government	4,764,420	3,303,995	(1,848,238)	5,643,268	7,927,150	4,515,833	34,921,281	17,174,618	9,714,949	18,458,485

Note: During fiscal year 2022, the County started twice year collections for real estate taxes

Note: GASB No. 87 was implemented in fiscal year 2022. Prior years information has not been adjusted to reflect the impact of GASB No. 87.

Note: GASB No. 101 was implemented in fiscal year 2025. Prior years information has not been adjusted to reflect the impact of GASB No. 101.

Source: County financial reports

COUNTY OF FRANKLIN, VIRGINIA

Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General fund										
Nonspendable	-	-	-	2,537	-	-	-	-	-	-
Restricted	319,373	415,280	455,827	526,067	553,381	622,512	705,026	978,774	1,254,703	1,660,809
Assigned	2,098,960	1,865,429	1,014,989	2,019,020	3,076,648	4,455,744	5,076,580	5,745,182	6,307,333	6,183,265
Unassigned	19,831,096	20,883,932	20,883,942	23,704,454	28,548,226	34,812,872	37,926,227	43,347,610	47,882,169	47,599,477
Total general fund	22,249,429	23,164,641	22,354,758	26,252,078	32,178,255	39,891,128	43,707,833	50,071,566	55,444,205	55,443,551
All other governmental funds										
Nonspendable	-	474,741	4,184,291	1,380,049	940,810	1,231,445	1,311,949	449,173	780,511	759,995
Restricted, reported in:										
Special revenue funds	221,384	270,609	384,083	643,696	886,793	1,099,607	1,483,604	1,718,429	1,829,515	2,059,752
Capital projects funds	7,622,690	16,301,212	5,033,698	15,299,503	11,658,381	9,722,163	9,750,632	14,091,713	8,588,898	8,169,573
Assigned, reported in:										
Capital projects funds	11,136,278	7,498,512	6,400,142	8,047,775	10,402,852	14,863,919	37,371,201	44,667,804	42,304,521	44,131,235
Total all other governmental funds	18,980,352	24,545,074	16,002,214	25,371,023	23,888,836	26,917,134	49,917,386	60,927,119	53,503,445	55,120,555

Source: County financial reports

COUNTY OF FRANKLIN, VIRGINIA

Table 4

Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Revenues										
General property taxes	49,308,192	49,398,702	49,888,025	55,426,396	57,306,737	60,215,038	82,009,088	64,678,738	69,552,490	71,890,219
Other local taxes	9,471,563	9,700,698	9,996,105	10,971,858	11,076,935	12,729,441	13,396,258	13,806,989	14,884,460	14,789,976
Permits, privilege fees and regulatory licenses	335,137	399,129	442,999	430,996	475,697	556,813	653,380	613,220	631,448	797,034
Fines and forfeitures	43,159	43,499	57,918	39,501	34,923	16,086	45,353	58,412	122,506	147,122
Revenue from use of money and property	1,012,753	1,147,211	1,002,611	1,519,309	1,129,087	657,441	569,613	2,565,630	4,441,908	3,613,009
Charges for services	2,648,931	2,736,347	2,822,896	3,283,610	3,352,722	3,365,648	3,530,567	3,679,725	4,620,577	4,104,420
Miscellaneous	599,515	408,072	371,706	529,143	683,524	621,950	396,810	630,152	653,672	1,526,604
Recovered costs	897,113	974,192	922,698	909,869	697,663	886,642	1,035,339	1,376,910	1,467,152	1,458,658
Intergovernmental	19,062,239	19,993,732	20,558,245	22,532,864	24,840,251	31,690,670	29,472,154	32,412,357	32,723,701	41,863,501
Total revenues	83,378,602	84,801,582	86,062,903	95,643,546	99,597,539	110,739,529	131,108,562	119,822,133	129,097,914	140,190,543
Expenditures										
General government administration	4,344,882	4,175,626	4,285,933	4,780,174	4,976,543	5,159,542	5,275,244	6,230,618	6,729,298	6,518,187
Judicial administration	2,729,767	2,822,828	2,687,211	2,707,178	2,734,533	2,827,613	3,116,250	3,228,318	3,828,564	4,135,795
Public safety	13,615,077	14,543,850	14,542,008	15,405,011	16,883,628	24,031,305	19,970,819	21,053,899	24,457,026	25,419,796
Public works	3,449,535	3,282,687	3,519,675	3,966,697	3,955,700	3,994,404	4,510,233	4,920,510	5,707,826	6,254,940
Health and welfare	11,475,912	12,320,671	13,509,837	14,769,839	15,209,386	14,787,784	15,840,860	16,123,298	17,511,703	17,716,947
Education	32,117,432	32,395,515	32,514,282	33,679,131	31,766,890	33,456,463	35,712,506	34,501,973	38,648,448	41,766,495
Parks, recreation and cultural	2,003,765	2,088,565	2,221,751	2,375,084	2,171,012	2,193,064	2,405,861	2,667,540	2,938,118	3,089,383
Community development	3,060,972	3,230,670	2,870,399	3,586,272	2,969,538	2,626,560	3,222,037	3,789,465	3,684,331	4,164,922
Capital projects/outlays	15,726,566	13,993,574	15,781,187	12,182,095	8,452,655	8,945,412	8,671,565	12,397,564	21,463,846	23,124,249
Debt service										
Principal	4,566,202	4,660,578	4,646,542	4,782,334	4,454,961	3,911,652	4,112,113	5,012,275	4,715,889	4,888,662
Interest and other fiscal charges	1,150,831	1,053,422	1,218,120	1,424,063	1,563,703	1,244,381	2,538,232	1,798,894	1,984,403	1,886,353
Bond issuance costs	-	246,657	-	525,047	142,329	566,091	-	525,256	-	120,068
Total expenditures	94,240,941	94,814,643	97,796,945	100,182,925	95,280,878	103,744,761	105,375,720	112,249,610	131,669,452	139,085,797
Excess of revenues over (under) expenditures	(10,862,339)	(10,013,061)	(11,734,042)	(4,539,379)	4,316,661	6,994,768	25,732,842	7,572,523	(2,571,538)	1,104,746
Other financing sources (uses)										
Transfers in	6,684,586	5,124,099	6,360,523	5,715,435	7,860,654	8,789,444	29,817,547	15,294,562	9,417,856	9,678,926
Transfers out	(6,688,607)	(4,939,099)	(6,375,523)	(5,730,435)	(7,875,654)	(8,804,444)	(29,832,547)	(15,309,562)	(9,432,856)	(9,693,926)
Bonds and notes issued	-	16,154,000	-	16,345,000	142,329	3,611,907	-	8,174,579	-	-
Premium on debt issuance	-	-	-	160,508	-	6,844,063	-	1,108,285	-	-
Refunded bonds issued	-	12,863,000	-	-	-	38,070,000	-	5,936,185	-	-
Debt service-current/refunding-principal	-	(12,709,005)	-	-	-	(44,857,000)	-	(5,700,000)	-	-
Leases	-	-	2,396,299	1,315,000	-	92,433	-	-	-	-
Issuance of lease liabilities	-	-	-	-	-	-	907,535	296,894	535,503	526,710
Note payable (financed purchase)	-	-	-	-	-	-	191,580	-	-	-
Total other financing sources (uses)	(4,021)	16,492,995	2,381,299	17,805,508	127,329	3,746,403	1,084,115	9,800,943	520,503	511,710
Net change in fund balances	(10,866,360)	6,479,934	(9,352,743)	13,266,129	4,443,990	10,741,171	26,816,957	17,373,466	(2,051,035)	1,616,456
Debt service as a percentage of noncapital expenditures	7%	7%	7%	7%	7%	5%	7%	7%	6%	5%
Total Debt Service Expenditures	5,717,033	5,714,000	5,864,662	6,206,397	6,018,664	5,156,033	6,650,345	6,811,169	6,700,292	6,775,015
Total Governmental Non-capital Expenditures	78,751,131	81,172,176	82,812,217	90,445,027	90,143,766	98,695,059	99,024,421	102,140,369	117,858,495	127,092,666

Note: During fiscal year 2022, the County started twice year collections for real estate taxes
Note: GASB No. 87 was implemented in fiscal year 2022. Prior years information has not been adjusted to reflect the impact of GASB No. 87.
Source: County financial reports

COUNTY OF FRANKLIN, VIRGINIA

Table 5

General Governmental Tax Revenues by Source

Last Ten Fiscal Years

(*accrual basis of accounting*)

Fiscal Year	Property Tax	Local sales and use Tax	Consumer Utility Tax	Meals Tax	Hotel & Motel Tax	Utility License Tax	Bank Stock Tax	Motor Vehicle License Tax	Record-ation and Wills Tax	Other Tax	Total
2025	71,890,219	8,137,429	1,042,985	1,571,222	403,992	213,744	426,957	2,166,913	794,857	31,877	86,680,195
2024	69,552,490	8,478,231	1,033,443	1,583,751	409,196	202,627	338,965	2,099,764	707,160	31,323	84,436,950
2023	64,678,738	7,525,118	1,023,671	1,498,447	412,640	205,547	318,384	2,099,499	695,359	28,324	78,485,727
2022	82,009,088	7,043,338	1,017,326	1,404,130	334,941	201,654	281,964	2,061,003	1,028,616	23,286	95,405,346
2021	60,215,038	6,505,973	1,011,793	1,324,144	228,461	211,989	178,470	2,122,224	1,122,616	23,771	72,944,479
2020	57,306,737	5,664,739	999,577	1,176,654	144,516	209,174	156,476	2,030,181	678,871	16,747	68,383,672
2019	55,426,396	5,544,968	996,808	1,215,742	120,111	244,986	252,918	2,058,850	516,600	20,875	66,398,254
2018	49,934,797	4,733,806	992,508	1,140,684	124,704	249,841	214,619	2,011,649	523,550	4,744	59,930,902
2017	49,398,702	4,550,334	987,461	1,059,248	117,111	235,453	175,334	2,024,297	531,590	19,845	59,099,375
2016	49,308,192	4,355,903	982,747	1,070,833	109,213	227,848	150,779	2,100,109	455,147	18,984	58,779,755

Note: During fiscal year 2022, the County started twice year collections for real estate taxes

Source: County financial reports

COUNTY OF FRANKLIN, VIRGINIA

Table 6

Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Fiscal Year	Real Estate/ Mobile Homes		Personal Property	Merchants' Capital	Machinery & Tools	Common Carrier	Public Service	Total Taxable Assessed Value
	Real Estate/ Mobile Homes	Personal Property						
2025	11,187,840,315	975,911,000	87,169,828	172,280,970	7,594,692	238,079,084	12,668,875,889	
2024	11,068,073,242	998,568,147	77,837,224	170,363,036	7,348,275	152,039,102	12,474,229,026	
2023	7,348,246,520	860,178,854	74,559,718	157,282,541	8,444,099	166,207,190	8,614,918,922	
2022	7,180,286,520	785,478,007	70,561,850	147,866,432	6,888,712	189,571,861	8,380,653,382	
2021	7,144,852,075	674,789,726	81,388,745	143,364,143	7,852,921	197,146,191	8,249,393,801	
2020	6,763,102,576	612,793,070	78,239,240	132,597,424	6,761,851	179,241,818	7,772,735,979	
2019	6,721,923,140	592,140,050	69,213,253	130,912,682	5,563,622	182,897,775	7,702,650,522	
2018	6,667,834,790	567,350,019	69,884,565	127,061,318	5,736,714	185,338,191	7,623,205,597	
2017	6,610,954,647	554,082,419	68,274,969	121,998,334	5,258,877	183,953,800	7,544,523,046	
2016	6,648,979,758	532,899,913	67,089,476	118,962,981	4,200,962	180,796,084	7,552,929,174	

Fiscal Year	Real Property		Personal Property Tax Rate	Merchants' Capital Tax Rate	Machinery and Tools Tax Rate	Common Carrier Tax Rate	Total Direct Rate (Weighted Average)	Estimated Actual Value	Assessed Value as a Percentage of Actual Value
	Total Direct Tax Rate	Personal Property Tax Rate							
2025	0.43	2.41	1.08	0.70	0.70	0.59	12,438,987,839	101.85%	
2024	0.43	2.41	1.08	0.70	0.70	0.60	8,670,513,273	143.87%	
2023	0.61	2.41	1.08	0.70	0.70	0.80	8,447,131,628	101.99%	
2022	0.61	2.41	1.08	0.70	0.70	0.78	8,320,918,589	100.72%	
2021	0.61	2.41	1.08	0.70	0.70	0.76	8,227,432,269	100.27%	
2020	0.61	2.46	1.08	0.70	0.70	0.76	7,752,893,562	100.26%	
2019	0.61	2.46	1.08	0.70	0.70	0.76	7,504,490,148	102.64%	
2018	0.55	2.36	1.08	0.70	0.70	0.69	7,457,191,898	102.23%	
2017	0.55	2.36	1.08	0.70	0.70	0.69	7,370,533,186	102.36%	
2016	0.55	2.36	1.08	0.70	0.70	0.68	7,372,387,521	102.45%	

Note: During fiscal year 2022, the County started twice year collections for real estate taxes
Source: Commissioner of Revenue

Property Tax Rates (1)
 Direct and Overlapping Governments
 Last Ten Fiscal Years

Fiscal Years	Direct Rates					Total Direct Rate Weighted Average	Overlapping Rates Town of Rocky Mount	
	Real Estate	Personal Property	Machinery and Tools	Merchant's Capital	Common Carrier		Real Estate	Personal Property
2025	0.43	2.41	0.70	1.08	0.70	0.59	0.13	0.51
2024	0.43	2.41	0.70	1.08	0.70	0.60	0.13	0.51
2023	0.61	2.41	0.70	1.08	0.70	0.80	0.13	0.51
2022	0.61	2.41	0.70	1.08	0.70	0.78	0.13	0.51
2021	0.61	2.41	0.70	1.08	0.70	0.76	0.13	0.51
2020	0.61	2.46	0.70	1.08	0.70	0.76	0.13	0.51
2019	0.61	2.46	0.70	1.08	0.70	0.76	0.13	0.51
2018	0.55	2.36	0.70	1.08	0.70	0.69	0.13	0.51
2017	0.55	2.36	0.70	1.08	0.70	0.69	0.13	0.51
2016	0.55	2.36	0.70	1.08	0.70	0.68	0.13	0.51

(1) Per \$100 of assessed value

Source: Franklin County Commissioner of Revenue, Town of Rocky Mount Finance Department

COUNTY OF FRANKLIN, VIRGINIA

Table 8

Principal Property Taxpayers

Current Year and the Period Nine Years Prior

Taxpayer	Type Business	Fiscal Year 2025		Fiscal Year 2016	
		Assessed Valuation (Millions)	% of Total Assessed Valuation	Assessed Valuation (Millions)	% of Total Assessed Valuation
		2025	2025	2016	2016
APPALACHIAN POWER CO	Electric Utility	171	2.06%	55	1.04%
MCAIRLAIDS INC	Manufacturing	40	0.48%		
TRINITY PACKAGING CORPORATION	Manufacturing	40	0.48%		
PLY GEM INDUSTRIES INC	Manufacturing	30	0.36%		
LINEAL TECHNOLOGIES INC	Manufacturing	24	0.29%		
WILLARD CONSTRUCTION SMITH MOUNTAIN LAKE LLC	Construction	15	0.18%	13	0.25%
LOWES HOME CENTERS INC	Retail	15	0.18%	15	0.28%
FRANKLIN MEMORIAL HOSPITAL	Health Care	15	0.18%	9	0.17%
WESTLAKE APARTMENT HOMES LLC	Real Estate	13	0.16%		
NORFOLK AND WESTERN RAILWAY COMPANY	Railway	12	0.14%		
FRANKLIN REAL ESTATE CO	Real Estate			25	0.47%
CENTRAL TELEPHONE COMPANY	Telephone Utility			25	0.47%
BRIDGEWATER POINTE PARTNERS LLC	Real Estate			18	0.34%
OPTIMA PROPERTIES	Real Estate			9	0.17%
LAKE WATCH LLC	Real Estate			16	0.30%
WINDSTAR PROPERTIES LLC	Real Estate			11	0.21%
		<u>375</u>	<u>4.51%</u>	<u>196</u>	<u>3.70%</u>

Source: Franklin County Commissioner of Revenue

COUNTY OF FRANKLIN, VIRGINIA

Table 9

Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year	Total Tax Levy for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount Collected	Percentage of Levy		Amount Collected	Percentage of Levy
2025	70,737,632	67,540,458	95.48%	-	67,540,458	95.48%
2024	68,895,681	66,087,829	95.92%	1,751,895	67,839,724	98.47%
2023	64,684,843	61,664,765	95.33%	2,549,634	64,214,399	99.27%
2022	83,415,807	80,428,365	96.42%	2,740,404	83,168,769	99.70%
2021	59,637,649	58,234,025	97.65%	1,222,807	59,456,832	99.70%
2020	57,016,129	55,249,567	96.90%	1,762,588	57,012,155	99.99%
2019	55,338,694	53,812,063	97.24%	1,524,890	55,336,953	100.00%
2018	49,697,299	48,336,185	97.26%	1,359,373	49,695,558	100.00%
2017	48,928,808	47,636,981	97.36%	1,291,125	48,928,106	100.00%
2016	48,533,373	47,269,739	97.40%	1,262,932	48,532,671	100.00%

Source: Commissioner of Revenue, County Treasurer's office

Note: During fiscal year 2022, the County started twice year collections for real estate taxes

COUNTY OF FRANKLIN, VIRGINIA

Table 10

Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

Fiscal Years	Governmental Activities							Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	General Obligation Bonds, Revenue Bonds and Notes		Leases	Financed Purchase	Lease Liabilities	Total	Percentage of Personal Income (1)			
	Bonds, Revenue Bonds and Notes	Bonds and Notes								
2025	43,579,911	-	-	-	2,237,303	45,817,214	0.12%	846		
2024	48,383,547	-	47,895	-	2,615,281	51,046,723	0.10%	942		
2023	53,271,717	-	95,790	-	2,896,493	56,264,000	0.09%	1,039		
2022	48,796,025	-	143,685	-	3,607,162	52,546,872	0.09%	970		
2021	53,486,438	1,843,941	-	-	-	55,330,379	0.08%	1,016		
2020	52,255,755	3,269,864	-	-	-	55,525,619	0.07%	995		
2019	56,377,013	3,506,614	-	-	-	59,883,627	0.06%	1,067		
2018	44,481,268	2,396,299	-	-	-	46,877,567	0.08%	831		
2017	49,145,015	-	-	-	-	49,145,015	0.08%	874		
2016	37,383,914	133,345	-	-	-	37,517,259	0.00%	666		

Note: Details regarding the County's outstanding debt can be found in note 7 in the notes to the financial statements. Amounts above include any unamortized discounts or premiums.

Note: GASBS No. 87 was implemented in fiscal year 2022. Prior years information has not been adjusted to reflect the impact of GASBS No. 87. (1) See the Schedule of Demographic and Economic Statistics - Table 14

Source: County financial reports

Ratio of Net General Bonded Debt to
Assessed Value and Net Bonded Debt Per Capita
Last Ten Fiscal Years

Fiscal Year	Gross Bonded Debt	Less: Amounts Reserved for Debt Service	Gross and Net Bonded Debt (3)	Ratio of Net General Bonded Debt to the Estimated Actual Value of Taxable Property (2)	Net Bonded Debt per Capita (1)
2025	43,579,911	-	43,579,911	0.35%	805.14
2024	48,383,547	-	48,383,547	0.56%	892.98
2023	53,271,717	-	53,271,717	0.63%	983.69
2022	48,796,025	-	48,796,025	0.59%	900.50
2021	53,486,438	-	53,486,438	0.65%	981.82
2020	52,255,755	-	52,255,755	0.67%	936.79
2019	56,377,013	-	56,377,013	0.75%	1004.45
2018	44,481,268	-	44,481,268	0.60%	788.30
2017	49,145,015	-	49,145,015	0.67%	874.39
2016	37,383,914	-	37,383,914	0.51%	663.15

(1) Population data can be found in the Schedule of Demographic and Economic Statistics - Table 14

(2) See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property - Table 6

(3) Includes all long-term general obligation bonded debt, Literary Fund Loans, excludes revenue bonds, leases/lease liabilities, and compensated absences.

Direct and Overlapping Governmental Activities Debt
As of June 30, 2025

<u>Governmental Unit</u>	<u>Debt Outstanding</u>	<u>Estimated Percentage Applicable (1)</u>	<u>Estimated Share of Overlapping Debt</u>
Debt repaid with property taxes: Town of Rocky Mount	447,000	100%	447,000
Subtotal, overlapping debt			<u>447,000</u>
County of Franklin, direct debt			<u>45,817,214</u>
Total direct and overlapping debt			<u><u>46,264,214</u></u>

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the County. This table estimates the portion of the outstanding debt of those overlapping government's that is borne by the residents and businesses of the County of Franklin. This process recognizes that, when considering the County's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident and therefore responsible for repaying the debt, of each overlapping government.

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the Town's taxable assessed value that is within the government's boundaries and dividing it by the Town's total taxable assessed value.

Source: County financial reports and Town of Rocky Mount Finance Department

COUNTY OF FRANKLIN, VIRGINIA

Table 13

Legal Debt Margin Information Last Ten Fiscal Years	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Debt limit	664,897,976	661,095,465	666,783,479	672,192,314	676,310,258	714,485,208	718,028,652	734,824,652	1,106,807,324	1,118,784,032
Total net debt applicable to limit	37,383,914	49,145,015	44,481,268	56,377,013	52,255,755	53,486,438	48,796,025	53,271,717	48,383,547	43,579,911
Legal debt margin	627,514,062	611,950,450	622,302,211	615,815,301	624,054,503	660,998,770	669,232,627	681,552,935	1,058,423,777	1,075,204,121
Total net debt applicable to the limit as a percentage of debt limit	5.62%	7.43%	6.67%	8.39%	7.73%	7.49%	6.80%	7.25%	4.37%	3.90%

Legal Debt Margin Calculation for Fiscal Year 2025

Assessed value of real estate	11,187,840,315
Debt limit (10% of total assessed value)	1,118,784,032
Net debt applicable to limit	43,579,911
Legal debt margin	1,075,204,121

Note: During fiscal year 2022, the County started twice year collections for real estate taxes

Demographic and Economic Statistics
Last Ten Fiscal Years

Fiscal Year	Population	Per Capita Personal Income	Total Personal Income (thousands)	Median Age	School Enrollment	Unemployment Rate
2025	54,127	55,820	2,848,727	48	5,704	3.50%
2024	54,182	52,577	2,848,727	48	5,839	2.80%
2023	54,155	50,264	2,722,047	47	5,940	3.40%
2022	54,188	44,821	2,517,451	47	5,983	3.00%
2021	54,477	41,795	2,330,099	47	6,050	3.70%
2020	55,782	40,781	2,274,846	46	6,526	3.20%
2019	56,127	38,707	2,172,508	46	6,668	3.10%
2018	56,427	37,300	2,104,727	45	6,832	3.90%
2017	56,205	37,035	2,081,552	45	6,885	4.10%
2016	56,373	34,586	1,949,717	44	6,952	4.20%

Source: Weldon Cooper Center, Annual school report - prepared by the County School Board, www.fedstats.gov
Bureau of Economic Analysis

Principal Employers
Current Year and Nine Years Ago

Employer	Fiscal Year 2025			Fiscal Year 2016		
	Employees*	Rank	% of Total County Employment**	Employees	Rank	% of Total County Employment
Franklin County Schools		1		1,270	1	8.72%
Cornerstone Building Brands Services		2				
County of Franklin		3		339	4	2.37%
Prolamina Corporation		4				1.95%
Carilion Franklin Mem. Hospital		5		275	8	
Wal Mart		6		425	3	2.83%
Empire Bakery Commissary		7				
Kroger		8				2.30%
Ferrum College		9		325	5	
Fleetwood Homes Inc		10				
The Willard Companies				200	9	
Ronile, Inc.				300	7	2.12%
Ply Gem Windows				950	2	6.73%
Trinity Packaging Corporation				300	6	2.12%
Uttermost Company				168	10	0.89%
Totals				4,552		30.03%

*VEC report no longer includes number of employees

**VEC report no longer includes % of County employment

Source: Virginia Employment Commission, Individual companies

COUNTY OF FRANKLIN, VIRGINIA

Table 16

Full-time Equivalent County Government Employees by Function
Last Ten Fiscal Years

Function	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General Government Administration										
Legislative	1	1	1	1	1	1	1	1	1	1
General and financial administration	35	35	36	37	37	37	41	41	41	43
Judicial Administration										
Courts	9	9	9	9	9	9	8	8	8	8
Clerk of Court	10	10	10	10	10	10	11	11	11	11
Commonwealth Attorney	9	9	10	11	11	11	11	11	11	11
Public Safety										
Sheriff: Law Enforcement	54	54	55	59	60	60	64	64	72	70
Domestic Violence	1	1	1	1	1	1	1	1	1	1
Correction and Detention	21	21	20	21	20	20	23	23	23	23
Building inspections	9	9	8	8	8	8	8	8	8	8
Animal control	3	3	3	3	3	3	3	3	4	4
Public Safety E911	30	39	39	45	48	48	56	58	58	62
	14	14	14	18	18	18	18	18	18	18
Public Works										
Solid Waste	16	16	18	18	18	18	18	18	18	19
General buildings and grounds	8	9	10	10	10	10	10	10	10	10
Public Works	3	3	4	3	3	3	3	3	3	3
Health and Welfare										
Department of social services	72	74	78	78	78	78	87	87	87	87
CSA	2	2	2	2	2	2	2	2	2	2
Family Resources	5	5	6	6	6	6	6	6	6	6
Aging Services	1	1	1	1	1	1	1	1	1	1
Recreation and Cultural										
Parks and recreation	10	11	12	13	13	13	15	15	15	17
Library	8	8	8	8	8	8	9	9	9	9
Community Development										
GIS and Mapping	2	2	2	2	2	2	2	2	2	2
Economic Development	2	2	3	3	3	3	3	3	2	3
Work Force Consortium	3	3	3	3	3	3	3	3	3	3
Planning	8	8	8	8	8	8	8	8	8	9
Totals	336	349	361	378	381	381	412	414	422	431

Source: Franklin County Adopted Budgets

Operating Indicators by Function
Last Ten Fiscal Years

Function	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General and financial administration										
Commissioner of Revenue:										
Personal Property tax assessments	338,869	342,257	344,762	345,894	346,992	348,088	54,367	56,419	55,420	57,562
Real Estate tax assessments	127,529	128,931	129,256	130,524	131,329	132,117	41,603	41,708	41,875	43,212
Finance:										
GFOA Award for CAFR	Yes	Yes	Yes	Yes	Yes	No	Yes	Yes	Yes	Yes
GFOA Award for Adopted Budget Book	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Information Technology:										
Tech support (In Days)	2	2	2	2	2.6	5.48	5.81	98.00%	98.80%	97.30%
Voter Registrar:										
Number of Registered Voters	35,805	35,786	36,023	36,049	38,738	39,166	39,789	39,815	41,238	41,238
Judicial Administration										
Clerk of Court:										
Criminal Cases Commenced	1,950	1,024	1,830	1,655	2,913	2,486	2,492	2,110	2,120	2,085
Deeds Recorded	8,200	8,459	8,375	7,942	11,640	12,606	10,974	9,500	7,259	8,164
Public safety										
Sheriffs department: calls for service										
	38,203	41,744	40,110	41,953	38,913	33,091	35,701	37,379	39,500	45,395
Fire and rescue: number of fire calls										
Number of rescue calls	2,021	2,012	2,083	2,229	2,206	2,299	2,268	2,408	2,648	3,496
Number of rescue calls	6,479	7,021	6,057	7,013	7,050	7,977	8,419	8,491	9,268	8,498
Fire Investigations	\$6.2M	51	44	89	73	55	62	36	35	37
Building inspections: Permits issued										
Total Value of Permits	978	1,003	1,058	952	1,126	1,358	1,911	1,254	1,528	1,673
	53,556,958	68,046,885	76,119,496	78,579,950	100,978,221	121,166,621	148,455,451	110,696,000	170,814,439	208,449,112
Public works										
Landfill: Refuse collected (tons)										
	49,142	50,627	52,363	57,482	53,593	62,850	59,529	59,000	66,000	62,000
Mulch Recycled (tons)										
	1,057	622	2,427	704	400	0	0	1,300	1,085	2,100
Health and Welfare										
Social Services: Children in Foster Care										
SNAP Applications	97%	107	102	105	131	93	87	92	122	87
SNAP Applications	55%	2,047	1,787	1,843	2,048	1,886	2,176	2,162	1,946	1,838
On-going Medicaid Participants	46%	8,723	9,467	11,121	11,473	13,720	14,816	15,741	14,706	13,541
CSA: Case Load - Number of Children										
	311	298	366	311	333	218	220	235	244	199
Aging Services:										
Transportation Clients	8,228	343	257	185	111	142	161	244	281	267
Culture and recreation										
Parks and recreation:										
Sports registration/classes	3,685	3,783	3,751	3,456	2,706	3,570	3,176	3,493	3,844	3,914
Shelter reservations	235	249	315	343	103	375	447	396	499	527
Park Acreage	1,140	996	1,140	1,140	1,140	1,140	1,140	1,140	1,140	1,140
Library:										
Program Attendance	8,500	10,833	8,750	11,428	11,500	1,822	3,897	8,500	16,179	14,777
Circulation	233,598	227,519	201,533	206,108	154,581	141,245	167,822	172,000	137,618	211,748
Community development										
Planning and Community Development:										
Zoning permits issued	98	141	245	221	183	346	195	176	221	384
Component Unit - School Board										
Education:										
Local expenditures per pupil	4,670	4,679	4,670	4,819	5,301	5,401	5,510	5,879	5,785	5,744

Source: Individual County departments and the Franklin County School Board

COUNTY OF FRANKLIN, VIRGINIA

Table 18

Capital Asset Statistics by Function
Last Ten Fiscal Years

Function	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General government administration										
Administration buildings	1	1	1	1	1	1	1	1	1	1
Judicial administration										
Courthouses	1	1	1	1	1	1	1	1	1	1
Public safety										
Sheriffs department:										
Patrol units	58	58	59	59	55	55	55	64	65	65
Building inspections:										
Vehicles	6	6	6	6	6	6	6	6	6	6
Animal control:										
Vehicles	3	3	3	3	4	4	4	4	4	4
Public Safety:										
Fire Stations	10	10	10	10	10	10	10	13	12	12
Public works										
Landfill:										
Collection Trucks	7	11	11	9	9	9	11	12	12	11
Green Box Sites	69	66	68	38*	37*	27*	37	48	49	22
Collection Sites	-	-	-	19*	22*	18*	10	10	10	12
Health and welfare										
Department of Social Services:										
Vehicles	16	17	16	17	15	17	19	17	17	18
Culture and recreation										
Parks and recreation:										
Parks	9	10	15	15	15	15	13	13	13	13
Libraries	2	2	2	2	2	2	2	2	2	2
Component Unit - School Board										
Education:										
Schools	15	15	15	15	15	15	15	15	12	12
School buses	162	162	178	174	169	170	165	179	169	160

Source: Individual County departments
*County is transitioning to collection sites.

COMPLIANCE SECTION



**Independent Auditors' Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

To the Honorable Members of
The Board of Supervisors
County of Franklin, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Franklin, Virginia as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County of Franklin, Virginia's basic financial statements and have issued our report thereon dated December 17, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County of Franklin, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Franklin, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Franklin, Virginia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2025-001 that we consider to be a material weakness.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County of Franklin, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

County of Franklin, Virginia's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the County of Franklin, Virginia's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County of Franklin, Virginia's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Robinson, Farmer, Cox Associates

Blacksburg, Virginia
December 17, 2025



**Independent Auditors' Report on Compliance for Each Major Program and on
Internal Control over Compliance Required by the Uniform Guidance**

To the Honorable Members of
The Board of Supervisors
County of Franklin, Virginia

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the County of Franklin, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County of Franklin, Virginia's major federal programs for the year ended June 30, 2025. The County of Franklin, Virginia major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County of Franklin, Virginia complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County of Franklin, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County of Franklin, Virginia's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County of Franklin, Virginia's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County of Franklin, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County of Franklin, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County of Franklin, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County of Franklin, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County of Franklin, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Robinson, Farmer, Cox Associates

Blacksburg, Virginia
December 17, 2025

County of Franklin, Virginia
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2025

Federal Grantor/State Pass - Through Grantor/ Program (or Cluster) Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures	Expenditures to Subrecipients
Department of Health and Human Services:				
Pass Through Payments:				
Virginia Office of Children's Services Social Services Block Grant	93.667	Not available	\$ 128,943	
Virginia Department of Social Services: Social Services Block Grant	93.667	1000124, 1000125	396,788	\$ 525,731
MaryLee Allen Promoting Safe and Stable Families Program	93.556	0950123, 0950124, 0980120		61,029
Temporary Assistance for Needy Families	93.558	0400124, 0400125		418,122
Foster Care Title IV-E	93.658	1100124, 1100125		464,758
Refugee and Entrant Assistance State/Replacement Designee Administered Programs	93.566	0500125		498
Low Income Home Energy Assistance	93.568	0600424, 0600425, 0600425		70,285
<i>CCDF Cluster:</i>				
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	0760124, 0760125		77,865
Chafee Education and Training Vouchers Program	93.599	9160123		6,492
Adoption and Legal Guardianship Incentive Payments Program	93.603	1130123		145
Stephanie Tubbs Jones Child Welfare Services Program	93.645	0900123, 0900124		1,686
Adoption Assistance	93.659	1120124, 1120125		1,120,147
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150123, 9150124		12,626
Children's Health Insurance Program	93.767	0540124, 0540125, 0540125		12,156
Title IV-E Prevention Program	93.472	1140124, 1140125		66,091
Guardianship Assistance	93.090	1110124, 1110125		40,595
Elder Abuse Prevention Interventions Program	93.747	8000321		15,308
<i>Medicaid Cluster:</i>				
Medical Assistance Program	93.778	1200124, 1200125		964,357
Southern Area Agency on Aging:				
<i>Aging Cluster:</i>				
Special Programs for the Aging - Title III, Part B- Grants for Supportive Services and Senior Centers and CARES Act for Supportive Services Under Title III-B of the Older Americans Act	93.044	Not available		84,022
Total Department of Health and Human Services			\$ 3,941,913	
Department of Agriculture:				
Pass Through Payments:				
Virginia Department of Agriculture: Child and Adult Care Food Program	10.558	APE700270000		\$ 42,734
<i>Child Nutrition Cluster:</i>				
Food Distribution (Note C)	10.555	Not available	\$ 446,501	
Virginia Department of Education: National School Lunch Program	10.555	APE402540000	2,753,150	\$ 3,199,651
School Breakfast Program	10.553	APE402530000		1,231,751
Summer Food Services Program for Children	10.559	APE603020000, APE603030000		57,354
<i>Total Child Nutrition Cluster</i>				
State Administrative Expenses for Child Nutrition	10.560	DOE868010000		4,488,756
Virginia Department of Social Services: <i>SNAP Cluster:</i>				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	0010124, 0010125, 0040124, 0040125		1,121,775
Virginia Department of Health: Alfalfa Seed and Alfalfa Forage Systems Program	10.330	405006		66,642
Total Department of Agriculture			\$ 5,722,256	
Department of Commerce:				
Direct payments:				
<i>Economic Development Cluster:</i>				
Economic Adjustment Assistance	11.307	Not applicable		\$ 3,326,637
Pass Through Payments:				
Pass Through Payments:				
Broadband Equity, Access, and Deployment Program	11.035	122699		9,331
Total Department of Commerce			\$ 3,335,968	
Department of the Justice:				
Direct Payments:				
Treatment Court Discretionary Grant Program	16.585	Not applicable		\$ 80,806
Pass Through Payments:				
Virginia Department of Criminal Justice Services:				
Violence Against Women Formula Grants	16.588	15JOVW23GG00605STOP, 15JOVW24GG005465STOP		47,382
Crime Victim Assistance	16.575	15POVC23GG00681ASSI, 15POVC23GG00472ASSI		116,718
Edward Byrne Memorial Justice Assistance Grant Program	16.738	15PBJA22GG00616MUMU		28,448
Total Department of Justice			\$ 273,354	
Department of Treasury:				
Direct Payments				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	Not applicable	\$ 14,751	
Pass Through Payments:				
Virginia Department of Education COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	APE452900		56,787
Virginia Department of Criminal Justice COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	0000123964	12,688	\$ 84,226
Total Department of Treasury			\$ 84,226	

County of Franklin, Virginia
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2025

Federal Grantor/State Pass - Through Grantor/ Program (or Cluster) Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures	Expenditures to Subrecipients
Department of Homeland Security:				
Direct Payments				
Assistance to Firefighters Grant	97.044	Not applicable	\$ 452,597	
Pass Through Payments:				
Virginia Department of Emergency Management:				
Emergency Management Performance Grants	97.042	EMP-2023-EP-00006	36,498	
Hazard Mitigation Grant	97.039	4512 DRVAP00000005	242,654	
Total Department of Homeland Security			<u>\$ 731,749</u>	
Department of Transportation:				
Direct Payments				
Technical Assistance Grants	20.710	Not applicable	\$ 66,931	
Pass Through Payments:				
Virginia Department of Motor Vehicles:				
Alcohol Open Container Requirements	20.607	ENF_AL-2024-54050-24050	49,743	
<i>Highway Safety Cluster:</i>				
State and Community Highway Safety	20.600	BPT-2024-54192-24192, BPT-2025-55138-25138	22,755	
Total Department of Transportation			<u>\$ 139,429</u>	
Department of Education:				
Pass Through Payments:				
Virginia Department of Education:				
Adult Education - Basic Grants to States	84.002	APE611110000, APE428010000	\$ 473,067	\$ 372,764
Title I, Grants to Local Educational Agencies	84.010	APE429010000	2,049,505	
<i>Special Education Cluster (IDEA):</i>				
Special Education - Grants to States	84.027	APE430710000	\$ 2,163,783	
Special Education - Preschool Grants	84.173	APE625210000	57,050	
<i>Total Special Education Cluster</i>			2,220,833	
Career and Technical Education -- Basic Grants to States	84.048	APE600310000	117,662	
English Language Acquisition State Grants	84.365	APE605120000	13,500	
Supporting Effective Instruction State Grant	84.367	APE614800000, APE614810000	333,715	
Student Support and Academic Enrichment Program	84.424	APE602810000, APE600190000	161,250	
<i>COVID-19 - Education Stabilization Fund:</i>				
COVID-19 American Rescue Plan-Elementary and Secondary School Emergency Relief	84.425U	APE501930000, APE411120000	129,963	
Comprehensive Literacy Development	84.371	APE60150116	25,754	
Total Department of Education			<u>\$ 5,525,249</u>	<u>\$ 372,764</u>
Total Expenditures of Federal Awards			<u>\$ 19,754,144</u>	<u>\$ 372,764</u>

Notes to Schedule of Expenditures of Federal Awards

Note A-Basis of Presentation:

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the County of Franklin, Virginia under programs of the federal government for the year ended June 30, 2025. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County of Franklin, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County of Franklin, Virginia.

Note B-Summary of Significant Accounting Policies

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures are not allowed or are limited as to reimbursement.
- (2) Pass-through entity identifying numbers are presented where available.
- (3) The County did not elect the 15% de minimus indirect cost rate because they only request direct costs for reimbursement.

Note C-Food Distribution

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

Note D-Outstanding Balance of Federal Loans

The County has not received any federal funding through loans.

Note E-Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

Primary government:	
General Fund - Intergovernmental	\$ 25,354,781
Less: Revenue from the Commonwealth	(19,784,175)
Less: Payments in Lieu of Taxes	(24,437)
Capital Projects Fund - Intergovernmental	16,240,318
Less: Revenue from the Commonwealth	(12,148,218)
E-911 Fund - Intergovernmental	268,402
Less: Revenue from the Commonwealth	(268,402)
Component Unit School Board:	
School Operating Fund - Intergovernmental	105,876,076
Less: Revenue from Local Governments	(41,766,495)
Less: Revenue from the Commonwealth	<u>(53,993,706)</u>

Total federal expenditures per the Schedule of Expenditures of Federal Awards \$ 19,754,144

County of Franklin, Virginia

Schedule of Findings and Questioned Costs
For the Year Ended June 30, 2025

Section I - Summary of Auditors' Results

Financial Statements

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	Yes
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR section, 200.516 (a)?	No

Identification of major programs:

<u>Assistance Listing #</u>	<u>Name of Federal Program or Cluster</u>
10.553/10.555/10.559	Child Nutrition Cluster
84.010	Title I Grants to Local Educational Agencies
84.027/84.173	Special Education Cluster (IDEA)
93.778	Medicaid Cluster

Dollar threshold used to distinguish between Type A and Type B programs	\$750,000
Auditee qualified as low-risk auditee?	No

Schedule of Findings and Questioned Costs
For the Year Ended June 30, 2025 (continued)

Section II - Financial Statement Findings

Finding 2025-001
(Material Weakness)

Criteria: Identification of a material adjustment to the financial statements that was not detected by the entity's internal controls indicates that a material weakness may exist.

Condition: The School Board's financial statements required year end adjusting entries to ensure such statements complied with Generally Accepted Accounting Principles.

Cause: The School System did not identify all end of the year entries that were necessary for the books to be presented in accordance with current reporting standards.

Effect: There is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected by the entity's internal controls over financial reporting.

Recommendation: The School System should review proposed audit adjustments and consider same as they close out the books for the 2024/25 fiscal year. Finance staff should review all accrual entries and balances against subsidiary ledgers and supporting documentation going forward.

Managements Response: Management will implement the procedures recommended by the Auditor above.

Section III - Federal Award Findings and Questioned Costs

There are no federal award findings and questioned costs to report.

Summary Schedule of Prior Audit Findings
For the Year Ended June 30, 2025

Finding 2024-001

Finding Type:	Material Weakness
Condition:	The School Board's financial statements required year end adjusting entries to ensure such statements complied with Generally Accepted Accounting Principles.
Recommendation:	The School System should review proposed audit adjustments and consider same as they close out the books in future periods. Finance staff should review all accrual entries and balances against subsidiary ledgers and supporting documentation going forward.
Current Status:	Finding 2024-001 was recurring during the 2025 fiscal year as Finding 2025-001.
Corrective Action:	The School System will review proposed audit adjustments and will consider same in closing out the books in future periods.