## School Board of the City of Roanoke, Virginia Component Unit of the City of Roanoke, Virginia Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2019



#### PHOTO CREDITS

Cover and Section Dividers: Our students and staff Photographs by the Roanoke City Schools Department of Community Relations

#### School Board of the City of Roanoke, Virginia, A Component Unit of the City of Roanoke, Virginia

#### Comprehensive Annual Financial Report For the Year Ended June 30, 2019

#### Roanoke City School Board

Annette Lewis, Chairman
Mark K. Cathey, Vice Chairman
William B. Hopkins, Jr.
Dr. Eli Jamison
Laura D. Rottenborn
Lutheria H. Smith
Richard Willis

Rita D. Bishop, Ed. D., Superintendent

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## **INTRODUCTORY SECTION**



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#### October 31, 2019

#### The School Board of the City of Roanoke, Virginia and Citizens of the City of Roanoke

The Comprehensive Annual Financial Report (CAFR) for the School Board of the City of Roanoke, Virginia (School Board), a Component Unit of the City of Roanoke, Virginia, for the fiscal year ended June 30, 2019, is herein submitted. Please note that the School Board is more commonly known as "Roanoke City Public Schools" or "RCPS."

The report contains a complete set of basic financial statements presented in conformity with U. S. generally accepted accounting principles (GAAP) as promulgated by the Governmental Accounting Standards Board (GASB), and audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards by a firm of licensed certified public accountants. The GASB requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A), which can be found following the report of the independent auditors. The letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The report was prepared by the School Board's Accounting Department in conjunction with the Chief Financial Officer.

The School Board is considered a discretely presented component unit of the City of Roanoke (City) and, accordingly, the financial position and results of operations of the School Board are reflected in the Comprehensive Annual Financial Report of the City. The City is an independent full-service municipality with sole government taxing power within its boundaries. The School Board is a legally separate entity, which is fiscally dependent upon the City. The City Council of the City of Roanoke (City Council) appoints the seven members of the School Board, as well as, makes the annual appropriation for the School Board's operating budget. The City levies taxes for School Board operations, issues debt for capital projects, and retains ownership of school property and buildings. The City Council is prohibited, however, from exercising control over School Board expenditures at the functional and budgetary line item levels of School Board funds.

Budgetary comparison schedules for the General and Food Services funds can be found in the Required Supplementary Information Section of the CAFR.

This report consists of management's representations concerning the finances of the School Board of the City of Roanoke, Virginia. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the School Board has established a comprehensive internal control framework that is designed both to protect the School Board's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the School Board's basic financial statements in conformity with GAAP. Since the cost of internal controls should not outweigh the benefits, the School Board's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement.

The independent audit of the basic financial statements of the School Board was performed in conjunction with a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The School Board is required to undergo an annual single audit in conformity with the

provisions of the *Single Audit Act Amendments of 1996* and Title 2 U. S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the "Uniform Guidance"). The schedule of expenditures of federal awards and the independent auditor's report on compliance for each major program and on internal control over compliance are included in this report.

#### Profile of the School District

Roanoke City Public Schools is a progressive urban school district nestled in the heart of the Blue Ridge Mountains in the City of Roanoke, Virginia. Roanoke, the largest city in the Commonwealth of Virginia (Commonwealth) west of Richmond, is located at the southern end of the Shenandoah Valley, approximately 170 miles west of Richmond and 235 miles southwest of Washington, DC. Roanoke's 2019 estimated population as per the US Census Bureau of 99,920 accounts for just under 32% of the population in its metropolitan statistical area (MSA), which includes the neighboring City of Salem, Town of Vinton and the Counties of Roanoke, Botetourt, Craig and Franklin.

During the 2018-19 school year, RCPS provided a comprehensive program of study for 13,636 students in grades pre-kindergarten through twelve. In 2018-19, there were seventeen elementary schools, five middle schools, two high schools, the Roanoke Valley Governor's School for Science and Technology, a vocational school, two alternative education facilities, adult education programs, and preschool programs for at-risk children. Enrollment is predicted to increase at an average rate of .02% over the next two years.

Roanoke's student population represents a diversity of cultures and ethnic groups. Approximately 44% of students are black, 35% are white, and 21% are Hispanic or other.

The USDA's Community Eligibility Provision (CEP), implemented in fall 2015, provided free lunch for 96.33% of the overall student population in 2018-2019. There are twenty-four of Roanoke's twenty-six instructional sites that were eligible to participate in CEP for the 2018-2019 school year.

All of Roanoke City schools are accredited for the 2019-2020 school year. Compared to the previous year, Roanoke City students' pass rate on the State Standards of Learning (SOL) assessments in the 2018-2019 school year increased in three test areas. The improvements are as follows: Mathematics increased three points (75% to 78%), Writing, three points (67% to 70%), and Science increased slightly with a gain of one point (74% to 75%). Declines were noted in Reading by four points (73% to 69%), and History (75% to 68%).

The Roanoke City Public Schools' strategic plan has affirmed that the school division's mission is to "graduate students prepared for life in a rapidly changing world." The plan also establishes RCPS' vision, which is "to be a model for urban public education." This vision means that our students will have the skills to be successful and opportunities to reach their full potential regardless of poverty, ethnicity, disabilities, or other challenges. Only a few urban places in the country have been able to achieve this and they are usually individual schools as opposed to entire school districts. RCPS believes that we owe it to our children to set a very high bar.

The decisions, direction, and actions of RCPS are guided by eight core beliefs, as follows:

- Our diversity is a source of strength
- Our schools must be safe
- All students are capable of meeting high expectations
- We are accountable for our students' success
- Every individual in RCPS contributes to our students' success
- We have a responsibility to work collaboratively with our families
- Respect, trust, and honest communication are the foundation of successful and productive relationships
- The vitality of our community depends on a strong school system

"Strong Students. Strong Schools. Strong City." The School Board established the following priorities for the 2018-19 school year:

- Achieve full state accreditation and meet federal annual measurable objectives (AMO) targets.
- Ensure the safest schools for our students and staff.
- Attract, train, and retain the best staff for our urban Division.
- Ensure efficient use, maintenance, and improvement of the Division's facilities and infrastructure.
- Enhance arts, athletics and extracurricular activities.

**Narrowing the Achievement Gap.** Roanoke City Public Schools is working to help all students achieve and improve with a special focus on closing achievement gaps between subgroups of students. In total, 24 of 24 schools are fully accredited. The Virginia Department of Education revised its accreditation standards to provide more comprehensive view of school quality while encouraging continuous improvement for all schools and placing increased emphasis on closing achievement gaps.

## Roanoke City Public Schools Accreditation Status for 2019-20

Based on 2018-19 Student Achievement

School	Accreditation Status
Crystal Spring Elementary	Fully Accredited
Fairview Elementary	Fully Accredited
Fallon Park Elementary	Fully Accredited
Fishburn Park Elementary	Fully Accredited
Garden City Elementary	Fully Accredited
Grandin Court Elementary	Fully Accredited
Highland Park Elementary	Fully Accredited
Hurt Park Elementary	Fully Accredited
Lincoln Terrace Elementary	Fully Accredited
Monterey Elementary	Fully Accredited
Morningside Elementary	Fully Accredited
Preston Park Elementary	Fully Accredited
Roanoke Academy Elementary	Fully Accredited
Round Hill Elementary	Fully Accredited
Virginia Heights Elementary	Fully Accredited
Wasena Elementary	Fully Accredited
Westside Elementary	Fully Accredited
Lucy Addison Middle	Fully Accredited
James Breckinridge Middle	Fully Accredited
John P. Fishwick Middle	Fully Accredited
James Madison Middle	Fully Accredited
Woodrow Wilson Middle	Fully Accredited
Patrick Henry High	Fully Accredited
William Fleming High	Fully Accredited

## Roanoke City Public Schools SAT Results 2019

Three hundred twenty-one (321) Roanoke City students took the SAT Reasoning Test. The division's mean Evidence-Based Reading and Writing score was five hundred fourteen (514), the mean Mathematics score was four hundred ninety-seven (497). The difference in scores over time in RCPS should be compared to Virginia and U.S. in order to compare magnitude of the change.

The proportion of students by ethnic group who took the SAT in 2019:

	<u>Roanoke</u>	<u>Virginia</u>	<u>U.S.</u>
African American	40%	18%	12%
Other Ethnicities	22%	28%	40%
White	37%	52%	43%

#### Mean scores of all students tested:

For the comparison in the chart the mean critical reading scores are being taken into account.

SAT	Roanoke	Virginia	U.S.	Difference
Results	Mean	Mean	Mean	2019 SAT results
Results	2018  2019	2018  2019	2018  2019	RCPS vs VA US
ERW**	527 514	567 567	536 531	-53  -17
Mathematics	507 497	550 551	531 528	-54 -31
Total Score	1034 1011	1117 1119*	1068* 1059	-108 -48

<sup>\*</sup>The mean scores for Evidence-Based Reading and Writing and Math don't add up to the total mean score because of rounding.

#### Mean scores of tested students by ethnicity:

For the comparison in the chart the mean critical reading scores are being taken into account.

· ·	Roa	noke	Vir	ginia	Ū	J.S.	Difference		
SAT	Black	White	Black	White	Black	White	Black	White	
Results	Mean	Mean	Mean	Mean	Mean	Mean	RCPS vs VA US	RCPS vs VA US	
ERW**	460	577	497	590	476	562	-37 -16	-13 +15	
Mathematics	438	560	475	568	457	553	-37 -19	-8 +7	
Total Score	898	1137	972	1159*	933	1114*	-74 -35	-22 +23	

<sup>\*</sup>The mean scores for Evidence-Based Reading and Writing and Math don't add up to the total mean score because of rounding

#### Mean scores of students tested by high school:

For the comparison in the chart the mean critical reading scores are being taken into account.

SAT	Patrick	k Henry	William Fleming				
Results	Mean	Difference VA US	Mean	Difference VA US			
ERW**	542	-25 +11	472	-95  -59			
Mathematics	528	-23	450	-101  -78			
Total Score	1070	-49 +11	922	-197 -137			

<sup>\*\*</sup>ERW is Evidence-Based Reading and Writing. It is replacing the separate Reading and Writing tests from 2011-2016.

The SAT and the one that came before are two different tests with two different scoring structures.

The scoring structure for the current SAT:

- Total Score 400-1600
- Evidence-Based Reading and Writing Section: 200-800 (Writing is now COMBINED with Reading for one section.)
- Math Section: 200-800

#### SAT I: Reasoning Test Scores for Graduating Seniors Roanoke City Public Schools 2009-2019

**Table I. Mean Scores on SAT** 

	2009	2010	2011	2012	2013	2014	2015	2016	2017*	2018*	2019*
Mean Reading *ERW SAT Score	484	480	469~	475	473	487	483	464	522	527	514
Mean Mathematics SAT Score	472	472	464~	465	468	479	477	457	502	507	497
Writing	460	460	450~	458	453	464	461	433	-	-	•
Total	1416	1412	1383	1398	1394	1430	1421	1354	1025	1034	1011

<sup>~</sup>SAT data historically has included students who took the SAT at any point in high school through March of their senior year. Starting with 2011 the SAT data includes all students who tested through June of their senior year.

	Black								White													
	09	10	11	12	13	14	15	16	17*	18*	19*	09	10	11	12	13	14	15	16	17*	18*	19*
Mean Reading  *ERW SAT Score	416	421	409~	409	410	410	422	417	456	462	460	548	545	541~	554	545	551	543	535	599	603	577
Mean Mathematics SAT Score	403	407	398~	399	407	404	419	411	445	443	438	<i>534</i>	535	537~	545	537	540	537	531	565	577	560
Writing	396	400	391~	396	395	395	404	388	-	-	•	521	522	515~	533	521	522	519	507	,	•	•
Total	1212	1228	1198	1204	1212	1209	1245	1216	901	905	898	1603	1603	1593	1632	1603	1613	1599	1573	1164	1180	1137

<sup>\*</sup>ERW is *Evidence-Based Reading and Writing*. It is replacing the separate Reading and Writing tests from 2011-2016.

# Roanoke City Public Schools 2019 ACT Results

Participation in ACT testing among Roanoke City Public School graduates increased slightly. During 2019, seventy (70) seniors took the ACT compared with eighty (80) in 2018.

**Total participants: 70** 

Patrick Henry High School: 44 William Fleming High School: 26

#### Percentage of Students Meeting College Readiness Benchmarks 2018/2019

	Patrick Henry 2018 / 2019	William Fleming 2018 / 2019	District 2018 / 2019	State 2018 / 2019	National 2018 / 2019
English Composition	85 / 82	45 / 35	69 / 64	80 / 80	60 / 59
College Algebra	79 / 59	21 / 4	55 / 39	60 / 60	40 / 39
Reading	79 / 70	36 / 31	61 / 56	66 / 67	46 / 45
Science	77 / 59	24 / 12	55 / 41	57 / 57	36 / 36
Composite	64 / 52	15 / 0	44 / 33	45 / 46	27 / 26

Benchmarks: English=18; Math=22; Reading=22; Science=23

#### **Comparison of Average ACT Scores**

	Eng 2018	lish 2019	Mathe 2018	Mathematics 2018 2019		Reading 2018 2019		ence 2019	Composite 2018 2019		
РН	25.9	23.2	25.8	23.2	27.1	24.9	26.7	24.9	26.5	24.2	
Fleming	18.1	17.1	19.2	16.7	19.5	19.2	19.4	18.3	19.2	18.0	
RCPS	22.7	20.9	23.0	20.8	23.9	22.8	23.7	22.4	23.5	21.9	
Virginia	23.8	23.8	23.3	23.3	24.7	24.8	23.5	23.6	23.9	24.0	
National	20.2	20.1	20.5	20.4	21.3	21.2	20.7	20.6	20.8	20.7	

#### **Factors Affecting Financial Condition**

The information presented in the basic financial statements is best understood when it is considered from the broader perspective of the specific environment within which the School Board operates.

#### **Economic Condition and Outlook**

The district's ability to fund its major educational initiatives adequately is significantly affected by the City's economic outlook. City funding for fiscal year 2019 continued to follow the funding formula established in 2012, which stipulates that (a) the schools receive 40% of property and other local tax receipts levied by the City of Roanoke and (b) the schools pay 100% of the debt service associated with school projects (up from approximately 50% under the previous funding arrangement). After a disappointing revenue experience in 2016-17 which came in far below budget projections, the City of Roanoke was cautious in budgeting future year revenue. Fortunately, revenue for the City of Roanoke, and as a result for Roanoke City Public Schools, has been favorable compared to budget in the past two years. In 2017-18, RCPS received \$1.6 million more than budget in City funding. In 2018-19, city funding for schools exceeded budget by \$2.37 million.

2018-19 is the first year in the two-year budget cycle adopted by the Commonwealth of Virginia General Assembly. Funding for schools at the start of every biennium is re-benchmarked to update funding formula factors such as average salaries, population, and localities' economic outlooks. State funding for Roanoke City Public Schools did not change significantly based on re-benchmarking and other changes made to the state budget by the General Assembly. The final budget, approved by the General Assembly on June 7, 2018, included an increase in funding for RCPS of \$1.3 million compared to the 2017-18 budget.

Average Daily Membership, as measured annually on March 31, is a significant factor in state funding formulas for public education. RCPS enrollment has increased for the past several years, but that growth has slowed in recent years and actually declined slightly for 2017-18. Funded Average Daily Membership (ADM) in 2017-18 was 12,822.83 compared with 12,825 in 2016-17. Last year's decline was unexpected because a significant gain of over 100 in fall membership (measured September 30 of each school year) was recorded. These fluctuations led RCPS to budget based on a more conservative enrollment projection than originally planned for 2018-19. RCPS budget for state funding in 2018-19 was based on an expected funded ADM of 12,850. In 2018-19, less variation was experienced than the prior year, and fall membership and spring ADM were much more in line. Fall membership was 12,921.5 and spring ADM was 12,898.54. A higher ADM than was used in budgeting favorably impacted actual state funding.

The Every Student Succeeds Act (ESSA), which replaced the No Child Left Behind Act of 2002, was signed into law on December 10, 2015. Implementation has been a slow process as new requirements are shared and processes for meeting those requirements are developed. The Commonwealth of Virginia's plan has been approved, and RCPS proceeds with utilizing important sources of federal funding, such as Title I-A, to supplement locally and state funded efforts to meet the needs of our students. Additional entitlement funds under Title IV Part A became available to RCPS during 2017-18, and the school division's allocation out of these funds increased significantly in 2018-19. These funds can be used to provide well rounded educational opportunities, services that develop safe and healthy students, and programs that support the effective use of technology.

The growing shortage affecting the teaching profession nation-wide continues to be a challenge for Roanoke City Public Schools. The district's Human Resources professionals begin their recruiting efforts earlier each year. Establishing and maintaining a competitive teacher salary scale is a top priority. RCPS provided a 2% increase for all employees in 2018-19, in addition to adjusting pay scales for certain classified positions that lagged behind the market. RCPS made substantial changes to its professional (teacher) pay scale for 2019-20 as part of a two-year plan to make increases between steps uniform, and increase the starting salary for new teachers. Finding and retaining quality teachers will continue to be a challenge. This is particularly true for urban school districts like Roanoke City Public Schools where many students lack adequate resources or supports outside of school, and need additional support from their school family to be successful. RCPS added a recruiter position in 2017-18 to focus on employee recruitment and retention. This position is particularly focused on enhancing the school division's minority recruitment efforts.

In light of the above, and in order to continue providing instruction at the level necessary to sustain the improvements achieved over the past several years, RCPS expects to be in a deficit spending position during fiscal year 2020 if current trends continue. The following chart illustrates the projected impact of this deficit spending on total General Fund fund balance:



# Roanoke City Public Schools Change in Fund Balance – General Fund



#### **Accounting System and Budgetary Controls**

The School Board has established a comprehensive internal control framework designed to both safeguard the district's assets against loss from unauthorized use or theft and to properly record and adequately document transactions in order to compile information for the presentation of the School Board's financial statements in conformity with GAAP.

The School Board maintains budgetary controls to ensure compliance with the annual appropriated categorical budget adopted by the School Board. In accordance with state law, the advertised and adopted budget is submitted to City Council for adoption and appropriation. City Council includes the School Board adopted budget with the City budget, which is in turn advertised and adopted by May 15. The School Board exercises management control over the budget at the cost center level within each fund, however the budget is legally adopted at the fund level. The School Board also maintains an encumbrance accounting system as an additional method of accomplishing budgetary control. Activities of the General Fund and Food Service Fund are included in the annual appropriated budget. Multi-year programs are adopted separately for the School Grants Fund.

#### Financial Policies and Budgetary Initiatives Impacting the Financial Statements

Roanoke City Public Schools' financial statements are presented in accordance with School Board policies that govern the school division's financial practices. School Board policies, in turn, are informed by City Code, and the Code of Virginia. Functional categories presented on Exhibit 2, and expenditure categories on Exhibit 4, are in accordance with budget categories based on budget classifications required by School Board Policy DB and Code of Virginia § 22.1-115. In the spring of 2017, the School Board adopted a new policy, policy DBA, on Fund Balance Management. This policy clarifies definitions of fund balance availability and establishes guidelines for use of fund balance. Though some use of fund balance was originally authorized by the School Board through adoption of the 2018-19 budget, Exhibits 3 and 4 will show that revenue and expenditure experience were such that the use of fund balance for the year ended June 30, 2019 was much less than expected.

Historically, Roanoke City Public Schools has budgeted conservatively in terms of budgetary impacts that cannot easily be predicted, such as salary lapse. Salary lapse is the savings that result during the time between when a position is vacated, and when a replacement employee can be hired. Inevitably RCPS experiences some salary lapse annually, but its variability makes its impact difficult to predict. RCPS did not count on a favorable budget impact from salary lapse or other variables in 2017-18 or prior years, but the variance between budget and actual expenditures in 2016-17, and the expectation that a similarly favorable variance would be experienced in 2017-18, led division administration to take a more aggressive approach to budget estimates for 2018-19. As personnel budgets look at year-over-year increases, this adjustment in 2018-19 reset the base upon which the 2019-20 budget was built, so no further adjustments for salary lapse were made in the 2019-20 budget. Actual revenue and expenditures as compared to budget are reviewed by administration and the School Board on a monthly basis.

#### **General Operations**

Management's Discussion and Analysis, which is contained in the financial section of this report, provides a discussion of financial results for fiscal years 2018 and 2019 as well as summaries of the government-wide financial statements.

#### **Auditing**

The School Board appoints an Audit Committee comprised of at least one School Board member. The Audit Committee acts in an advisory capacity to the School Board in all matters relating to the School Board's financial records. The Municipal Auditor assists the Audit Committee in a continuing review of the internal control and financial operations of the School Board and schools, and regularly reports his findings to the Audit Committee.

Federal and state agencies also perform audits and reviews of School Board programs and financial records. The School Board's basic financial statements are audited annually by an independent public accounting firm, including a single audit of expenditures of federal awards. The current year independent auditor's reports are included in the Financial and the Compliance Sections of this report.

#### **Awards and Acknowledgments**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the School Board of the City of Roanoke, Virginia, for its comprehensive annual financial report for the fiscal year ended June 30, 2019. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In addition, the Association of School Business Officials International (ASBO) awarded a Certificate of Excellence in Financial Reporting to the School Board of the City of Roanoke, Virginia, for its comprehensive annual financial report for the fiscal year ended June 30, 2019. The Certificate of Excellence program is similar to the GFOA Certificate of Achievement program and is an international award recognizing excellence in the preparation and issuance of school system financial reports.

In order to be awarded a Certificate of Achievement, a school board must publish an easily readable and efficiently organized comprehensive annual financial report (CAFR), whose contents conform to program standards. Such a CAFR must satisfy both U. S. generally accepted accounting principles and applicable legal requirements.

The GFOA Certificate of Achievement and the ASBO Certificate of Excellence are valid for a period of one year only. The School Board issued its first comprehensive annual financial report for fiscal year 1994, and the receipt of both certificates for over twenty consecutive years is a positive statement about the quality of accounting services provided by the Office of Fiscal Services. We believe our current report continues to conform to the Certificate of Achievement and Certificate of Excellence program requirements, and we are submitting it to both agencies for certification.

Sincerely,

Rita D. Bishop, Ed.D.

Superintendent of Schools

Kathleen M. Jackson, MB

Chief Financial Officer

Director of Accounting



# The Certificate of Excellence in Financial Reporting is presented to

# School Board of the City of Roanoke, Virginia

for its Comprehensive Annual Financial Report (CAFR) for the Fiscal Year Ended June 30, 2018.

The CAFR meets the criteria established for ASBO International's Certificate of Excellence.



Tom Wohlleber, CSRM

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President

Siobhán McMahon, CAE Chief Operating Officer

Sirkhan M. Muh



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# School Board of the City of Roanoke Virginia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

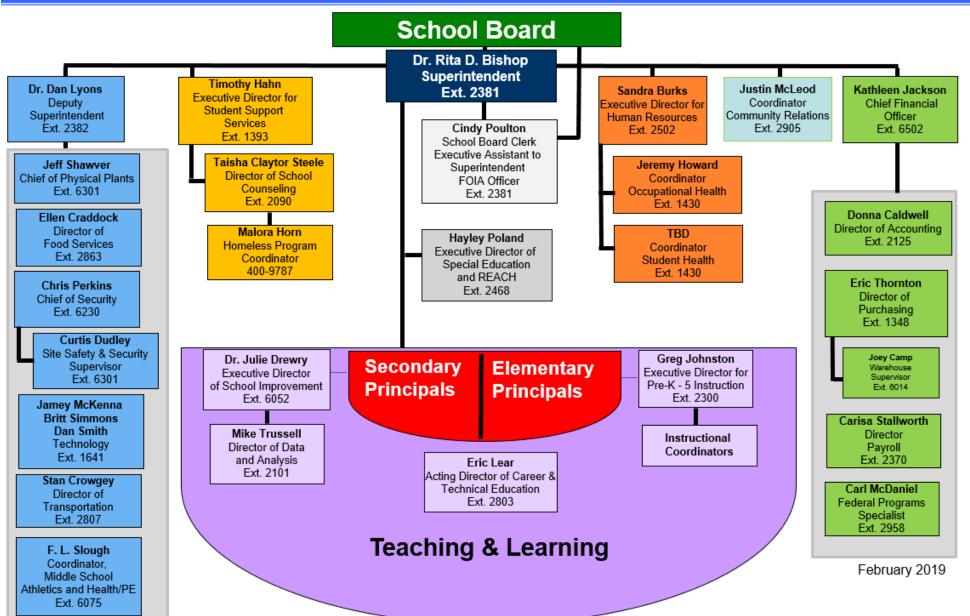
June 30, 2018

Christopher P. Morrill

Executive Director/CEO

# Roanoke City Public Schools

# 2018-19 Chart of Organization



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#### Roanoke City Public Schools Officers and Principal Administrators (July 1, 2018 through June 30, 2019)

#### **Roanoke City School Board**

Annette Lewis
Mark K. Cathey
Vice Chairman
William B. Hopkins, Jr.
Member
Dr. Eli Jamison
Member
Laura D. Rottenborn
Member
Lutheria A. Smith
Member
Richard Willis
Member

Cynthia H. Poulton Clerk of the Board

#### **Superintendent of Schools**

Rita D. Bishop, Ed D. Superintendent

#### **Executive Staff**

Dan E. Lyons, Ed. D. Deputy Superintendent

Kathleen M. Jackson Chief Financial Officer

Timothy Hahn Executive Director, Student Services

Julie Drewry, Ph.D. Executive Director, School Improvement

Greg Johnston Executive Director, K-5 Instruction

Sandra Burks Executive Director, Human Resources

Hayley Poland Executive Director, Special Education

## **FINANCIAL SECTION**



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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of the Roanoke City School Board Roanoke, Virginia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the remaining fund information of the School Board of the City of Roanoke, Virginia (the "School Board"), a component unit of the City of Roanoke, Virginia, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School Board's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the remaining fund information of the School Board, as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School Board's basic financial statements. The introductory section, other supplementary information section, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards and other supplementary information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and other supplementary information are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated October 31, 2019 on our consideration of the School Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the School Board's internal control over financial reporting and compliance.

Brown, Edwards & Company, S. L. P.
CERTIFIED PUBLIC ACCOUNTANTS

Roanoke, Virginia October 31, 2019

# The School Board of the City of Roanoke, Virginia A Component Unit of the City of Roanoke, Virginia Management's Discussion and Analysis For the Year Ended June 30, 2019

As management of the School Board of the City of Roanoke, Virginia (School Board), we offer readers of the financial statements this narrative overview and analysis for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the introductory section of this report.

#### **Financial Highlights**

- Liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources at the close of the most recent fiscal year by (\$113,034,654) (net position). Of this amount, \$3,489,869 was invested in capital assets, leaving unrestricted net position totaling (\$116,524,523). Unrestricted net position is normally used to meet the School Board's ongoing obligations to citizens and creditors.
- Net position increased by \$4,502,144, a 3.83% increase from the prior fiscal year-end balance. Total assets decreased by \$1,279,055. Total liabilities decreased by \$7,844,996. The change in total assets was due to decreases in cash and cash equivalents, offset by increases in due from City of Roanoke, due from other governments, accounts receivable, capital assets, and other post-employment benefits for an overall decrease of 2.83% over the prior year. The change in total liabilities was due to an increase in accounts payable and accrued expenses, claims payable, and compensated absences payable, offset by decreases in unearned revenue, workers' compensation, and the net pension and other post-employment benefit liability for an overall decrease of 4.74% over the prior year.
- The general fund experienced a net operating increase of \$15,286 largely due to an increase in budgeted to actual revenue in funding from City of Roanoke, offset by increased educational expenditures. The food service fund experienced a net operating increase of \$671,584 primarily due to increased efficiency in food inventory management and federal funding.
- Overall revenues were approximately \$211 million, \$3.1 million less than expenditures. Increased
  educational expenditures pertaining to instruction and administration, technology and attendance
  largely offset the increase in revenue from the City of Roanoke and Commonwealth of Virginia.
- The total cost of basic programs was approximately \$206.5 million. Since a portion of those costs were paid with charges, fees and intergovernmental aid, the net cost to the School Board to operate basic programs was \$144 million.
- At the end of the current fiscal year, unassigned fund balance for the general fund was approximately \$17.6 million, or 10.2% of total general fund expenditures. Restrictions of fund balance are placed by sources external to RCPS while the School Board may make commitments of fund balance.

#### **Overview of the Basic Financial Statements**

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The School Board's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements.

**Government-wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the School Board's finances, in a manner similar to a private-sector enterprise.

The Statement of Net Position presents information on all of the School Board's assets, liabilities, deferred outflows, and deferred inflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether financial position is improving or deteriorating.

The Statement of Activities presents information showing how net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

The government-wide financial statements distinguish functions of the School Board that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the School Board include all activities of the School Board. The School Board does not operate any business-type (proprietary fund) activities.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School Board, like other state and local governments and other school districts, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the School Board can be divided into two categories: governmental funds and fiduciary fund.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a district's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the School Board's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The School Board maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the three funds, all of which are considered to be major funds. The funds are the School Board's general fund, food service fund, and school grants fund.

The School Board adopts an annual appropriated budget for its general and food service funds. A budgetary comparison schedule has been provided as required supplementary information for each of these funds to demonstrate compliance with budgetary requirements.

**Fiduciary Fund.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the School Board's programs. The School Board's fiduciary fund consists of the school activity funds.

**Notes to the Basic Financial Statements.** The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-Wide Financial Analysis**

## The School Board of the City of Roanoke, Virginia's Summary of Net Position Governmental Activities

	June 30,				
	2019	_	2018		
Current and other assets Capital Assets, net Total Assets	\$ 40,441,966 3,489,869 43,931,835	\$	42,176,037 3,034,853 45,210,890		
Total Deferred Outflows of Resources	17,896,947	-	19,263,093		
Current and other liabilities Long-term Liabilities	15,912,013 141,904,558	_	14,390,351 151,271,216		
Total Liabilities	157,815,581		165,661,567		
Total Deferred Inflows of Resources	17,046,865	-	16,349,214		
Investment in capital assets Unrestricted	3,489,869 (116,524,523)	_	3,034,853 (120,571,651)		
Total Net Position	\$ (113,034,654)	\$	(117,536,798)		

Net position may serve, over time, as a useful indicator of a district's financial position. In the case of the School Board, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$113,034,654 at the close of the most recent fiscal year.

Current and other assets decreased during the fiscal year by \$1,734,071. The decrease was primarily comprised decreases of \$8,385,084 in cash and cash equivalents offset by increases of \$1,187,923 due from the City of Roanoke, \$26,471 prepaid and other assets, \$175,981 net pension asset, \$92,328 accounts receivable, \$5,168,310 and due from other governments. The decrease in cash and cash equivalents directly relates to the increase in receivables from City of Roanoke and other governments at the end of the fiscal year. There was an increase in capital assets of \$455,016.

The School Board's investment in capital assets, machinery and equipment net of accumulated depreciation, in the amount of \$3,489,869 represents (3.09%) of net position. The School Board uses these capital assets to provide services to students; consequently, these assets are not available for future spending. It should be noted that these assets reflect outlays made during the current fiscal year and previous years. No debt service exists for the reported capital assets.

Current and other liabilities increased by \$1,521,662. The net increase for this category was primarily comprised of an increase of \$1,668,596 in accounts payable and accrued expenses, an increase in claims payable and other current portions of long-term debt of \$145,833, and offset by decreases in unearned revenue of \$292,767.

Long-term liabilities decreased by \$9,366,658. The net decrease for this category was due to an increase of \$131,743 in compensated absences, offset by decreases of \$1,298,656 in the liability of workers' compensation benefits and \$8,164,307 in net pension liability.

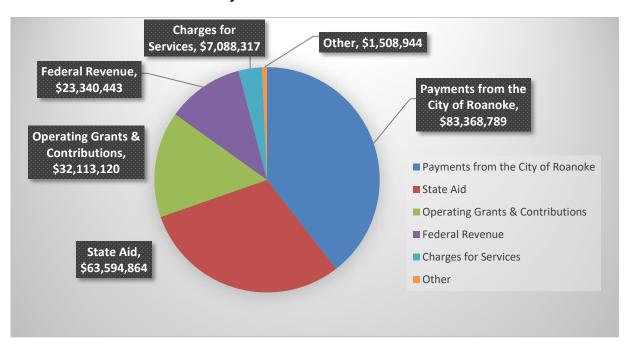
The School Board's net position, in the amount of \$23,474,719 exclusive of the net pension and OPEB liability represents resources that are available to be used to meet the School Board's ongoing obligations to students, staff, and creditors. The decrease of unrestricted net position from the prior year is \$2,929,207.

**Governmental Activities.** Governmental activities resulted in an increase in the School Board's net position of \$4,502,144 during the current fiscal year. Key elements of the change in net position are as follows:

- Expenses for total governmental activities exceeded program revenues by \$144.0 million. The division's expenses by program have been netted against revenues that directly fund that program, resulting in the net cost of the program activity. The net cost of instructional activities, \$85.6 million, comprises 59.4% of total governmental activities. The net cost of operations, maintenance, and facilities was \$16.9 million, or 11.8% of total governmental activities. The net costs of other functional activities were: athletics, \$1.6 million or 1.2%; transportation, \$11.4 million or 7.9%; payments to the primary government for debt service, \$13.2 million or 9.2%; support services, \$16.1 million or 11.0%. At fiscal year-end, food services had an operating gain in net position of \$933,452 or (0.6%) of the government-wide net cost. Net expenses for FY 2019 had an increase of \$4.5 million in total compared to the prior year, with a \$.8 million decrease in the cost of instructional programs largely due to a \$2.7 million increase in special education, offset by a decrease of \$1.8 million in regular instruction. Other variances include a \$191,580 increase in food service, a \$1.6 million increase in the cost of operations and maintenance, a \$1.94 million increase in support services related to operational expenses, an increase of \$842,856 in transportation, and an increase of \$41,108 in athletics. Debt service payments to the City of Roanoke also decreased \$622,426 from the previous year.
- General revenues not identifiable to specific functions or programs totaled \$148.4 million or \$4,502,144 more than the net cost of the division's programs. Total revenues for fiscal year 2019 increased \$7.0 million from the prior year. Program revenues increased by \$2.42 million or 4.0% and general revenue collections increased by \$4.57 million or 3.2%. The change in general revenue collection consisted of an increase in revenues from the City of Roanoke of \$2.1 million or 2.6%, and an increase in state aid not restricted to specific programs of \$2.17 million or 3.5% from the prior year.
- The acquisitions of capital assets are reported in the governmental funds as expenditures. However, for governmental activities, those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. Net capital assets, accordingly, increased by \$455,016, the amount by which capital asset purchases in the current period exceeded depreciation expense and the net book value of capital assets disposed. Net capital asset increase of \$803,730 (additions of \$997,551 less retirements of \$193,821) were offset by a net increase in accumulated depreciation for the year of \$348,714.
- The compensated absences liability increased by \$131,743.

#### Revenues and Expenses Summaries – Governmental Activities:

#### **Revenues by Source – Governmental Activities:**

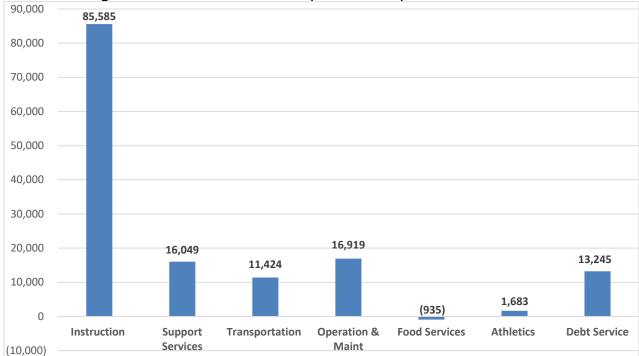


# The School Board of the City of Roanoke, Virginia's Summary of Changes in Net Position

#### **Governmental Activities**

	Year Ended June 30,				
	2019	2018			
Revenues:					
Program Revenues:					
Charges for services	\$ 7,088,317	\$ 7,022,386			
Operating grants and contributions	55,453,563	53,096,581			
General Revenues:					
Payments from the City of Roanoke	83,368,789	81,237,799			
State aid not restricted to specific programs	63,594,864	61,425,627			
Interest Income on Investments	428,310	293,687			
Other(Miscellaneous on Exhibit 2)	1,080,634	938,651			
Total Revenues	211,014,477	204,014,731			
Expenses:					
Instruction	138,139,038	135,484,910			
Support Services	16,127,643	14,204,888			
Transportation	11,424,031	10,581,175			
Operation & Maintenance of Plant	16,918,649	15,274,411			
Food Services	8,795,164	8,382,447			
Athletics	1,863,136	1,833,502			
Payments for Debt Service	13,244,672	13,867,098			
Total Expenses	206,512,333	199,628,431			
Change in net position	4,502,144	4,386,300			
Net position - Beginning of year	(117,536,798)	(121,923,098)			
Net position - End of year	\$ (113,034,654)	\$ (117,536,798)			





#### **Financial Analysis of the Governmental Funds**

As noted earlier, the School Board uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Fund** – The focus of the School Board's *governmental funds* is to provide information on nearterm inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the School Board's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of the end of the current fiscal year, the School Board's total governmental funds reported an ending fund balance of \$23,247,673, a decrease of \$3,138,774 in comparison with the prior year. Of the ending fund balance, \$381,211 was non-spendable and \$1,475,000 was committed, \$3,746,386 was assigned, and \$17,645,076 was unassigned.

The general fund is the chief operating fund of the School Board. At the end of the current fiscal year, total fund balance of the general fund was \$19,501,287. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. The fiscal year 2019 total fund balance represents 11.3% of total general fund expenditures, compared to the prior year total fund balance which represented 14.2% of total general fund expenditures.

The fund balance of the School Board's general fund decreased \$3,510,358 during the current fiscal year, substantially less than the budgeted decrease of \$6.2 million. Key factors in this change are as follows:

- Revenues exceeded expenditures (excluding transfers) by \$15,286 or approximately .01% of total revenues. Revenues were higher than budget by \$3.6 million. Expenditures were less than the budget due to a variety of reduced costs in fiscal year 2019 including lower than anticipated personnel and benefits costs, and increased grant funding to cover extended school year programs. Overall expenditures were \$2.6 million less than what was budgeted
- Transfers to the school grants fund for program local match funds, in the amount of \$4,704,106 reflect the commitment of the School Board to pursue grants and other special revenue sources that enhance the educational programs of the division.

The food service fund balance reflects an increase of revenues over expenditures (excluding transfers) of \$371,584. This increase was largely due to more efficient management of food costs and increased funding. Revenues were higher than budget by \$0.6 million. Expenditures were less that budget by \$91,163.

The school grants fund does not reflect a fund balance, as the majority of the grants are reimbursed after the expenditure of funds has occurred. Revenue is recognized at the time that the outlays are identified; therefore, no fund balances are generated in the school grants fund.

#### **Capital Asset Administration**

Land, buildings, structures, and construction in progress are owned by the City of Roanoke on behalf of the Roanoke City Public Schools and, as such, are not included in the basic financial statements of the School Board of the City of Roanoke.

The School Board's investment in capital assets for its governmental activities as of June 30, 2019, totaled \$3,489,869 (net of accumulated depreciation). The investment in capital assets includes equipment and building improvements. The total increase in the School Board's gross balance of capital assets for the current fiscal year was \$997,551, netted against the retirement of assets with a net book value of \$49,358 and depreciation expense for the year of \$493,177, resulting in a net increase in capital assets of \$455,016. More detailed information about capital assets can be found in Notes I-D-3, II, and III-C of the basic financial statements.

#### **Requests for Information**

This financial report is designed to provide a general overview of the School Board's finances for all those with an interest in the School Board's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Superintendent for the School Board of the City of Roanoke, Virginia, P.O. Box 13145, Roanoke, Virginia, 24031, and telephone number (540) 853-2381.

Additional information may be obtained using the internet at: <a href="http://www.rcps.info">http://www.rcps.info</a>

# THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Statement of Net Position June 30, 2019

<u>Assets</u>	Governmental <u>Activities</u>		
Cash and Cash Equivalents Accounts Receivable Due From City of Roanoke Due From Other Governments Prepaids and Other Assets Net Pension and Other Post Employment Benefit Assets Capital Assets, net Total Assets	\$ 20,547,581 289,370 5,069,461 12,207,307 997,407 1,330,840 3,489,869 43,931,835		
Deferred Outflows of Resources  Deferred outflows related to Pensions and Other Post Employment Benefits (Note III. I.)	17,896,947		
Total Deferred Outflows	17,896,947		
<u>Liabilities</u>			
Accounts Payable and Accrued Expenses Unearned Revenue Claims Payable and Long-Term Liabilities Due Within One Year Long-Term Liabilities Due in More Than One Year: Workers' Compensation Compensated Absences Payable	7,329,663 1,840,935 6,741,415 880,894 2,333,369		
Net Pension and Other Post Employment Benefits liability (Note III. I.)	138,690,295		
Total Liabilities	157,816,571		
Deferred Inflows of Resources  Deferred inflows related to Pensions and Other Post Employment Benefits (Note III. I.)	17,046,865		
Total Deferred Inflows	17,046,865		
Net Position			
Investment in Capital Assets Unrestricted Total Net Position	3,489,869 (116,524,523) \$ (113,034,654)		

See accompanying notes to the basic financial statements.

Net (Expenses)

# THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Statement of Activities For the Year Ended June 30, 2019

		Program Revenues				Revenue and Changes in Net Position		
				Operating				1011 00111011
			Charges for		Grants and		G	overnmental
<u>Functions</u>	<u>Expenses</u>		<u>Services</u>		<u>Contributions</u>		<u>Activities</u>	
Instruction:								
Regular Instruction	\$	(81,495,718)	\$	203,139	\$	27,132,506	\$	(54,160,073)
Special Education		(32,516,499)		5,362,910		12,828,396		(14,325,193)
Vocational Instruction		(3,310,850)		-		965,124		(2,345,726)
Gifted		(1,484,369)		690,148		1,169,341		375,120
Guidance		(4,307,598)		-		2,348,264		(1,959,334)
Media Services		(1,010,366)		-		705,229		(305,137)
School Administration		(10,842,654)		-		-		(10,842,654)
District-Wide Instructional Programs		(3,170,983)		-		1,148,394		(2,022,589)
Support Services:								
Administration		(13,804,249)		10,742		-		(13,793,507)
Attendance and Health Services		(2,323,395)		-		68,000		(2,255,395)
Transportation		(11,424,031)		-		-		(11,424,031)
Operation & Maintenance of Plant		(16,918,649)		-		-		(16,918,649)
Food Services		(8,795,164)		641,510		9,088,309		934,655
Athletics		(1,863,136)		179,868		-		(1,683,268)
Debt Service - City of Roanoke		(13,244,672)		-		-		(13,244,672)
Total Governmental Activities	\$	(206,512,333)	\$	7,088,317	\$	55,453,563		(143,970,453)
	General Re	evenues: evenues from the 0	ity of R	loanoke				83,368,789
					am			63,594,864
State Aid not Restricted to a Specific Program Miscellaneous Interest Income on Investments						1,080,634		
						428,310		
	Total Cana	ral Revenues						148,472,597
	rotal Gene	rai Revenues						140,472,597
	Ch	ange in Net Position	on					4,502,144
	Net Position - Beginning of Year					(117,536,798)		
	Ne	Net Position - End of Year				\$	(113,034,654)	

See accompanying notes to the basic financial statements.

# THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Balance Sheet Governmental Funds June 30, 2019

<u>Assets</u>		General <u>Fund</u>		Food Service <u>Fund</u>		School Grants <u>Fund</u>	Go	Total overnmental <u>Funds</u>
Assets: Cash and Cash Equivalents Accounts Receivable Due From City of Roanoke Due From Other Governments Due From Other Funds Prepaids and Other Assets Total Assets	\$	16,752,254 221,002 5,057,381 1,914,556 7,290,578 381,211 31,616,981	\$	3,795,327 - 12,080 260,167 - - 4,067,574	\$	68,368 - 10,032,584 - - 10,100,952	\$	20,547,581 289,370 5,069,461 12,207,307 7,290,578 381,211 45,785,507
<u>Liabilities, Deferred Inflows and Fund Balances</u>								
Liabilities: Accounts Payable and Accrued Expenditures Claims Payable Due to Other Funds Unearned Revenue Total Liabilities	\$	6,120,613 5,801,184 - - - - - - - - - - -	\$	287,928 33,260 - - 321,188	\$	921,122 48,317 7,290,578 1,840,935 10,100,952	\$	7,329,663 5,882,761 7,290,578 1,840,935 22,343,937
Deferred Inflows: Unavailable Revenue Total Deferred Inflows		193,897 193,897		<u>-</u>		<u>-</u>		193,897 193,897
Fund Balances: Non-spendable: Committed:		381,211		-		-		381,211
Committed for Workers' Compensation Committed for Transportation Sinking Fund Committed for School Security Upgrades Assigned: Unassigned:		500,000 250,000 725,000 - 17,645,076		3,746,386		- - -		500,000 250,000 725,000 3,746,386 17,645,076
Total Fund Balances		19,501,287		3,746,386			-	23,247,673
Total Liabilities, Deferred Inflows and Fund Balances	\$	31,616,981	\$	4,067,574	\$	10,100,952		
Amounts reported for governmental activities in the statement of net position are different due to:  Receivables on the Statement of Net Position that do not provide or	urrent fir	nancial resources						
are reported as unavailable revenues in the funds.								193,897
Capital assets used in governmental activities are not current finance	cial reso	urces						3,489,869
The following three reconciling items are not due and payable in the Compensated absences payable	current	period and there	fore are n	ot reported in the	funds.			(3,192,023)
Workers' compensation claims payable - long term portion is not and therefore, is not reported as a liability in the governmenta		d payable in the o	current pe	riod,				(880,894)
Other assets								616,197
Pensions and Other Post Employment Benefits are applicable to furtherefore, are not reported in the funds.  Net Pension and Other Post Employment Asset  Net Deferred outflows related to pensions and other post employ  Net Deferred inflows related to pensions and other post employ  Net pension and other post employment liability	yment b	penefits	ore, are no	1,330,840 17,896,947 (17,046,865) (138,690,295)	funds.			(136,509,373)
Net position of governmental activities								
See accompanying notes to the basic financial statements.							\$	(113,034,654)

## THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Statement of Revenues, Expenditures, and Changes in Fund Balances

Governmental Funds
For the Year Ended June 30, 2019

Security		General <u>Fund</u>	Food Service <u>Fund</u>	School Grants <u>Fund</u>	Total Governmental <u>Funds</u>
State   Stat	Revenues:	¢ /28.310	¢ .	•	¢ //28/310
Commonwealth of Virgina   83,670,483   8,681,500   238,903   3,531,866   55,685,731   56,681,681,681,781,781,781,781,781,781,781,781,781,7		Ψ 420,510	Ψ -	Ψ -	Ψ 420,510
Pederal Government	· ·	83,620,493	-	-	83,620,493
Charges for Servicus   251,115   004,067   53,82,910   0,278,002   Alheleas   179,868   189,868   189,86	•	86,915,004		, ,	
Charges for Servicious   251,115   694,667   5,382,910   6,278,082		-	8,849,406		
1768   1768	· ·	- 251 115	- 664.067		
Miscellaneous			-	5,302,910	
Expenditures			-	131,158	
Current - Education:	Total Revenues	172,327,508	9,752,376	29,192,095	211,271,979
Current - Education:	F. manditumen				
Instruction					
11,795,033   11,795,033   11,795,033   11,795,033   13,036,035   13,		113,996,619	-	31,585,344	145,581,963
Poperation & Maintenance of Plant   17.82.136   9.080.792   2.14,553   18.037,689   Food Services   1.904.430   1.904.430   2.14.533   1.908.792   1.908.792   1.908.792   1.908.792   1.908.792   1.904.430   1.904.430   1.24.4672   1.24.470.733   1.24.4672   1.24.470.733   1.24.4672   1.24.470.733   1.24.4672   1.24.470.733   1.24.4774   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1.24.4744   1	Administration, Technology, Attendance & Health	13,548,332	-	1,217,842	14,766,174
Food Services	·		-	-	
Alhelicis		17,823,136	-	214,553	
Payments for Debt Service - City of Roanoke   13,244.672     13,244.672   172312.222   9,080,792   33,017,739   214.40/73   70161 Expenditures   15,286   671,584   (3,825,644)   (3,1825,644)   (3,138,77		1 004 420	9,080,792	-	
Total Expenditures 17.2312.222 9.080.792 33.017.739 21.44.10.763 Revenues Over (Under) Expenditures 15.286 671.584 (3.825.644) (3.138.774)  Other Financing Sources (Uses): Transfers From Other Funds 1,191.845 7.080.000 (378.462) (5.895.851) Transfers To Other Funds (4.717.489) (300.000) (378.462) (5.895.851) Other Financing Sources (Uses), Net (4.717.489) (300.000) (378.462) (5.895.851) Other Financing Sources (Uses), Net (3.525.644) (300.000) (3.825.644)  Net Change in Fund Balances (3.510.358) 371.584 - (3.138.774)  Fund Balances, Beginning of Year 23.011.646 3.374.801 - 26.386.447  Fund Balances, End of Year \$19.501.288 \$3.746.385 \$- \$2.3247.673  Net Change in Fund Balances \$3.746.385 \$- \$2.3247.673  Net Chang			-	-	
Revenues Over (Under) Expenditures 15.286. 671.584 (3.825.644) (3.138.774)  Other Financing Sources (Uses): Transfers From Other Funds 1.1,191.845 (4.717.489) (300.000) (878.462) (5.895.951) Transfers To Other Funds (4.717.489) (300.000) (878.462) (5.895.951) Other Financing Sources (Uses), Net (4.717.489) (300.000) (878.462) (5.895.951) Other Financing Sources (Uses), Net (4.717.489) (300.000) (878.462) (5.895.951) Other Financing Sources (Uses), Net (4.717.489) (300.000) (878.462) (5.895.951) Other Financing Sources (Uses), Net (4.717.489) (300.000) (878.462) (5.895.951) Other Financing Sources (Uses), Net (4.717.489) (3.358.644) (3.305.644)  Net Change in Fund Balances (3.510.388) (3.716.486) (3.374.801) - 26.386.447  Fund Balances, End of Year (5.318.774)  Amounts reported for governmental activities in the Statement of Activities are different due to:  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the tunds.  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the tunds.  The acquisition of capital assets are reported in the governmental funds as expenditures.  However, for governmental activities that do not provide current financial resources are not reported as revenues in the tunds of activities. This is the annount by which purchases in the current period exceeded capital assets depreciation expenses in the statement of activities.  Increase in compensated absences payable reported in the Statement of Activities. reposed as use of current financial resources and therefore are reported as expenditures.  Revenues in the statement of activities in compensate and other post employment benefits as expenditures. However, in the statement of activities in compensate allowed the cost of these benefits earned, net of employee contributions, is reported as an expense and the cost of these benefits earned, net of employee contributions, is reported as an expense and the po	·		9.080.792	33.017.739	
Other Financing Sources (Uses): Transfers From Other Funds Transfers To Other Funds Transfers To Other Funds (4.717.489) (300.000) (878.482) (5.895.951) Other Financing Sources (Uses), Net (3.525,644) (300.000) (378.482) (5.895.951) Other Financing Sources (Uses), Net (3.525,644) (300.000) (3.825,644) (300.000) (3.825,644) (3.82	·				
Transfers Tom Other Funds 1,191,845 - 4,704,106 5,895,951 Transfers To Other Funds (4,717,489) (300,000) (878,462) (5,895,951) Other Financing Sources (Uses), Net (3,525,644) (300,000) (3,825,644)	Revenues Over (Under) Expenditures	15,286	6/1,584	(3,825,644)	(3,138,774)
Transfers To Other Funds Other Funds (4,717,489) (300,000) (878,462) (5,895,951) Other Financing Sources (Uses), Net (3,525,644) (300,000) (3,825,644) (300,000) (3,825,644) (3,138,774)  Net Change in Fund Balances (3,510,358) (3,510,358) (3,71,584) (3,138,774)  Fund Balances, Beginning of Year (23,011,646) (3,374,801) (3,263,864,47]  Fund Balances, End of Year (3,138,774) (3,138,774) (3,138,774)  Net Change in Fund Balances (3,510,358) (3,746,385) (3,138,774) (3,138,774)  Net Change in Fund Balances (3,510,358) (3,746,385) (3,138,774)  Amounts reported for governmental activities in the Statement of Activities are different due to:  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.  The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which purchases in the current period exceeded capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds. Amounts were previously recorded in the statement of activities.  Employer pension and other post employment contributions and other post employment benefits as expenditures. However, in the statement of activities are prepared as expenditures.  Employer pension and other post employment benefits earned, net of employer pension and other post employment benefits as expenditures. However, in the statement of activities are prepared as expenditures.  Employer pension and other post employment benefits earned, net of employer pension and other post	Other Financing Sources (Uses):				
Other Financing Sources (Uses), Net  (3.525,644) (300,000) (3.825,644) (3.00,000) (3.825,644) (3.138,774)  Net Change in Fund Balances (3.510,358) (3.71,844) (3.734,801) (3.23,011,646) (3.374,801) (3.23,011,646) (3.23,011,646) (3.374,801) (3.23,011,646) (3.374,801) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646) (3.23,011,646			-		
Net Change in Fund Balances  (3,510,358)  371,584  (3,138,774)  Fund Balances, Beginning of Year  23,011,646  3,374,801  26,386,447  Fund Balances, End of Year  8 19,501,288  3,746,385  \$  \$  3,746,385  \$  \$  3,134,743   Net Change in Fund Balances  Revenues in Fund Balances  Revenues in the Statement of Activities in the Statement of Activities are different due to:  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.  The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which purchases in the current period exceeded capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities to sold of these benefits as expenditures. However, in the statement of activities to sold of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions  Net Pension and Other Post Employment Benefits Expense  6,276,491  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.					(5,895,951)
Fund Balances, Beginning of Year 23,011,646 3,374,801 - 26,386,447  Fund Balances, End of Year \$19,501,288 \$3,746,385 \$ - \$23,247,673  Net Change in Fund Balances \$(3,138,774)\$  Amounts reported for governmental activities in the Statement of Activities are different due to:  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.  The acquisition of capital assets are reported in the governmental funds as expenditures.  However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which purchases in the current period exceeded capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds. Amounts were previously recorded in the statement of activities.  Employer pension and other post employment contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions  Net Pension and Other Post Employment Benefits Expense  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.	Other Financing Sources (Uses), Net	(3,525,644)	(300,000)	3,825,644	-
Fund Balances, End of Year \$ 19,501,288 \$ 3,746,385 \$ - \$ 23,247,673  Net Change in Fund Balances \$ (3,138,774)  Amounts reported for governmental activities in the Statement of Activities are different due to:  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. (257,502)  The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which purchases in the current period exceeded capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds report employer pension contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and Other post Employment Contributions Net Pension and Other Post Employment Contributions Net Pension and Other post Employment Benefits Expense  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.	Net Change in Fund Balances	(3,510,358)	371,584	-	(3,138,774)
Net Change in Fund Balances  \$ (3,138,774)  Amounts reported for governmental activities in the Statement of Activities are different due to:  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.  (257,502)  The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which purchases in the current period exceeded capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds report employer pension contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions  14,436,214  Net Pension and Other Post Employment Benefits Expense  6,276,491  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.	Fund Balances, Beginning of Year	23,011,646	3,374,801	<u> </u>	26,386,447
Amounts reported for governmental activities in the Statement of Activities are different due to:  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.  (257,502)  The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which purchases in the current period exceeded capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds report employer pension contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions  14,436,214  Net Pension and Other Post Employment Benefits Expense  (8,159,723)  6,276,491  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.	Fund Balances, End of Year	\$ 19,501,288	\$ 3,746,385	\$ -	\$ 23,247,673
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.  (257,502)  The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which purchases in the current period exceeded capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds report employer pension contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment Benefits Expense  Employer pension and Other Post Employment Benefits Expense  (8,159,723)  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.	Net Change in Fund Balances				\$ (3,138,774)
not reported as revenues in the funds.  (257,502)  The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which purchases in the current period exceeded capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds report employer pension contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions  14,436,214  Net Pension and Other Post Employment Benefits Expense  6,276,491  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.					
However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which purchases in the current period exceeded capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds report employer pension contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions  Employer pension and Other Post Employment Benefits Expense  Employer the post employment Benefits Expense  (8,159,723)  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.	· ·	ces are			(257,502)
However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which purchases in the current period exceeded capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds report employer pension contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions  Employer pension and Other Post Employment Benefits Expense  Employer the post employment Benefits Expense  (8,159,723)  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.	The acquisition of copital access are reported in the governmental funds as expendi	turos			
capital asset depreciation expense and losses on disposal.  Increase in compensated absences payable reported in the Statement of Activities, represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds report employer pension contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions Employer pension and other post employment Benefits Expense  14,436,214 Net Pension and Other Post Employment Benefits Expense  6,276,491  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.  1,298,656	However, for governmental activities those costs are shown as capital assets in the of net position and allocated over their estimated useful lives as annual depreciatio	statement n expense in			
represent a use of current financial resources and therefore are reported as expenditures in governmental funds. Amounts were previously recorded in the statement of activities.  Governmental funds report employer pension contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions  Employer pension and Other Post Employment Benefits Expense  14,436,214  Net Pension and Other Post Employment Benefits Expense  6,276,491  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.  1,298,656	, , ,	nou exceeded			455,016
Governmental funds report employer pension contributions and other postemployment benefits as expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions Net Pension and Other Post Employment Benefits Expense  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.  14,436,214 (8,159,723) (6,276,491)  1,298,656	represent a use of current financial resources and therefore are reported as expend				(121 742)
expenditures. However, in the statement of activities the cost of these benefits earned, net of employee contributions, is reported as an expense.  Employer pension and other post employment contributions  Net Pension and Other Post Employment Benefits Expense  (8,159,723)  6,276,491  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.  11,298,656	in governmental funds. Afficults were previously recorded in the statement of activ	nies.			(131,743)
Net Pension and Other Post Employment Benefits Expense  (8,159,723) 6,276,491  Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.  1,298,656	expenditures. However, in the statement of activities the cost of these benefits earn				
Decreases in long-term Worker's Compensation do not represent a use of current financial resources, and therefore, are not reported in governmental funds.  1,298,656					6,276,491
therefore, are not reported in governmental funds.  1,298,656	Decreases in long term Werker's Companyation do not represent a very of average	inancial recourses	nd.		
Change in net position of governmental activities \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\		manciai resources, ar	iu		1,298,656
	Change in net position of governmental activities				\$ 4,502,144

See accompanying notes to the basic financial statements.

#### Exhibit 5

# THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Statement of Fiduciary Assets and Liabilities June 30, 2019

<u>Ass</u>	<u>ets</u>	Agency <u>Fund</u>
Cash and Cash Equivalents	<u>\$</u>	935,677
<u>Liabi</u>	<u>lities</u>	
Accounts Payable Due to Students	\$	30,127 905,551
Total Liabilities	\$	935,677

See accompanying notes to the basic financial statements.

## THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Notes to the Basic Financial Statements June 30, 2019

#### I. Summary of Significant Accounting Policies

#### A. Reporting Entity

The School Board of the City of Roanoke, Virginia (School Board) is a corporate body operating under the constitution of Virginia and the *Code of Virginia*. The City Council appoints the seven members of the School Board to serve three-year terms. The School Board is responsible for setting the educational policies of the Roanoke City Public Schools and employs a superintendent to implement the School Board's policies.

The School Board receives funding from local taxes collected and allocated by the City of Roanoke, Virginia (City) using a funding formula whereby certain local taxes were apportioned in the amount of 40.0% to the schools. It also receives funding from tuition and fees, and from state and federal aid. Beginning in fiscal year 2012, the apportionment rate changed to 40% (from 36.42%) with the School Board assuming responsibility for additional debt service previously serviced by the City of Roanoke. The School Board is considered to be a component unit of the City because the City Council approves the School Board's budget, levies the necessary taxes to finance operations, and issues debt on behalf of the School Board. The School Board is fiscally dependent on the City and its operations are funded in part by payments from the City's general fund. The City Council is prohibited, however, from exercising control over School Board expenditures at the functional and budgetary line item levels.

The financial statements of the School Board have been prepared in conformity with U. S. generally accepted accounting principles (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

All activities over which the School Board exercises financial accountability have been combined to form the School Board reporting entity. Financial accountability is determined by financial interdependency, selection of governing board, designation of management, responsibility for financial matters and the ability to significantly influence operations. Such activities include the general operations and support services of the School Board and school food services. The School Board has no component units.

#### B. Government-wide and Fund Financial Statements.

**Management's Discussion and Analysis (MD&A)** - MD&A introduces the basic financial statements and provides an analytical overview of the School Board's financial activities in a narrative format. An analysis of the School Board's overall financial position and results of operations is included to assist users in assessing whether the financial position has improved or deteriorated as a result of the year's activities.

**Government-wide Financial Statements** - The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the School Board. The effect of interfund activity has been removed from these statements. The interfund services provided and used, however, are not eliminated in the process of consolidation. Governmental activities are normally supported by taxes and intergovernmental revenues. The School Board does not operate any business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational requirements of a particular function. Other items not properly included among program revenues are reported instead as general revenues.

**Fund Financial Statements** - Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Individually major governmental funds are reported as separate columns in the fund financial statements.

**Budgetary Comparison Schedules** - These schedules are presented to demonstrate whether resources were obtained and used in accordance with the district's legally adopted budgets. The School Board revises the original budget over the course of the year for various reasons as necessary. Under the current reporting model, budgetary information continues to be provided, and includes comparisons of the district's original adopted budget to the final budget and actual results.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The fiduciary fund financial statements of the student activity funds are reported on an accrual basis.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the School Board considers non-grant related revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when payment is due.

Interest income and grant revenue associated with the current fiscal period is considered to be susceptible to accrual and has been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the district.

Agency fiduciary funds are unlike all other types of funds, reporting only assets and liabilities, and are reported on the accrual basis.

The School Board reports the following major governmental funds:

The *General Fund* is the School Board's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Food Service Fund is a special revenue fund that accounts for the proceeds of specific revenue sources, legally restricted to the operation of the school food service program. The primary source of funding comes from the National School Lunch Program and the School Breakfast Program as provided by the Federal Government and the majority of the remaining funds come from operational receipts.

The School Grants Fund is a special revenue fund that accounts for the proceeds of specific revenue sources (other than the school food service program) that are restricted to expenditures for specified purposes. The primary source of grant funding comes from awards made by the Federal Government with the majority of the remaining funding coming from the Commonwealth of Virginia.

When both restricted and unrestricted resources are available for use, the school's policy is to use restricted resources first, then unrestricted resources as they are needed.

The Food Service and School Grants are special revenue funds that provide accounting for certain federal, state and other grants awarded to the School Board.

Additionally, the School Board reports the following funds:

The School Activity Fiduciary Funds account for assets held by the twenty-four Roanoke City Public Schools, the vocational school (Gibboney), the Roanoke Valley Regional Governor's School, the Noel C. Taylor Learning Academy, Forest Park Academy and the Adult Education program. These agency funds are custodial in nature, and do not involve measurement of results of operations. They do, however, use the accrual basis of accounting.

The effect of interfund activity has been eliminated from the government-wide financial statements. The interfund services provided and used, however, are not eliminated in the process of consolidation.

#### D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position/Fund Balances

#### 1. Deposits and Investments.

The School Board's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Short-term investments consist of the Local Government Investment Pool (LGIP) and a money market account. Interest income is allocated to the participating funds based on each fund's cash balance. School activity funds are managed by the individual school principals. Cash and cash equivalents are recorded at cost, which approximates market value.

#### 2. Due to/from Other Governments and Other Funds.

Transactions between funds and other entities that are representative of the recognition of revenues or expenditures are referred to as "due to/from" the other funds or entities. "Other Funds" are funds managed by the School Board. "Other Governments" can include the Federal Government, the Commonwealth of Virginia (Commonwealth), or school divisions other than the City of Roanoke. Amounts due to the General Fund from the Grants Fund at June 30, 2019 are \$7,290,578. There are no other amounts due to or from any other fund.

#### 3. Capital Assets.

Capital assets acquired or constructed for educational purposes of the School Board, which include equipment acquired with a value of \$5,000 or greater, are reported in governmental activities in the entity-wide financial statements. Such assets are recorded at historical cost if purchased or constructed. Gifts, contributions or donated capital assets are recorded at acquisition value when received. Depreciation is recorded on a straight-line basis over the estimated useful life of each asset. The estimated useful life for equipment ranges from 3-20 years.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets' lives are not capitalized.

Pursuant to the Roanoke City Charter, all real estate, including buildings and improvements thereon, financed (or otherwise acquired) by debt issued by the City for the purpose of public education is the property of the City of Roanoke. The buildings range in age from 8 to 96 years and it is the school board's responsibility to maintain and upgrade the buildings as needed. An annual five-year capital plan is approved by the School Board and the Roanoke City Council ever year to identify the structures that need improvements or require replacement.

#### 4. Compensated Absences Payable.

It is the School Board's policy to permit employees to accumulate earned but unused compensated absences including vacation and sick leave. For government-wide financial reporting, a liability is recorded for compensated absences and salary-related benefits (the School Board's share of Social Security) when services are rendered and employees have earned the right to receive compensation for such services. Sick leave is payable for employees who retire or resign with ten years of benefited service with the School Board. The maximum unused sick leave days that can be paid out are 180. An estimate of the sick leave liability has been included with compensated absences based on current accumulated sick leave and

management's estimate of those employees who will ultimately receive this payout. The liability for compensated absences will be liquidated through the general fund as a function of payroll.

Liabilities for compensated absences are not liquidated until leave is actually taken by employees or leave balances are paid upon termination. Accordingly, no expenditure is reported in the governmental fund statements for compensated absences until they are due for payment. Current (amounts expected to be paid within one year) and non-current portions of compensated absences totaling \$3,192,023 are recorded for governmental activities in the entity-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### 5. Workers' Compensation Claims Payable

In the fund financial statements, an actuarial estimate of the School Board's short-term liability for workers' compensation claims of \$843,627 is included as a component of claims payable. The remaining \$880,894 is deemed non-current and included as part of fund balance committed for workman's compensation claims, and a liability in the statement of net position. The liability for claims payable will be liquidated through the general fund as a function of human resources.

#### 6. Unearned Revenue

Unearned revenue represents revenue that is initially recorded as a liability but is expected to become an asset over time and/or through normal operations, such as a payment that has been received for work that has not yet been performed. Total unearned revenue at June 30, 2019 was \$1,840,935 which was for the School Grants Fund.

#### 7. Deferred Inflows and Outflows

In addition to assets, the statements that present net position report a separate section for deferred outflows of resources. These items represent a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) until then.

In addition to liabilities, the statements that present financial position reports a separate section for deferred inflows of resources. These items represent an acquisition of net position that applies to future periods and so will *not* be recognized as an inflow of resources (revenue) until that time.

#### 8. Pensions and Other Postemployment Benefits(OPEB):.

For purposes of measuring all financial statement elements related to pension and OPEB plans, information about the fiduciary net position of the School Board's Plans and the additions to/deductions from the School Board's Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The liability for pensions and OPEB will be liquidated through the general fund as a function of payroll.

#### 9. Prepaids

Prepaids represent payments made during a fiscal year which apply to benefits to be received in a subsequent fiscal year. Prepaid expenses are assets which are gradually consumed or used over time. The items recorded as prepaid expenses are usually regularly recurring costs of operations. For example, prepaid rent and unexpired insurance premiums, including excess workers' compensation insurance premiums, comprehensive liability and fire insurance premiums, are items classified as prepaids. The School Board utilizes the consumption method of accounting for prepaid items.

#### 10. Fund Balances and Net Position.

#### **Fund Balances**

Fund balance is divided into five classifications based primarily on the extent to which the School Board is bound to observe constraints imposed upon the use of the resources in the governmental funds.

The classifications are as follows:

Non-spendable – Amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

Restricted – Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

Committed – Amounts constrained to specific purposes by the School Board, using its highest level of decision making authority; to be reported as committed, amounts cannot be used for any other purposes unless the same highest level of action is taken to remove or change the constraint.

Assigned – Amounts the School Board intends to use for a specified purpose; intent can be expressed by the governing body.

Unassigned – Amounts that are available for any purpose; positive amounts are reported only in the general fund.

The Board establishes fund balance commitments by passage of a resolution. This is typically done in conjunction with adoption and amendment of the budget. Assigned fund balance is established by the Board through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

#### **Restricted Amounts**

The Board applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Minimum Fund Balance Policy

The School Board does not have specified fund balance targets, however, the School Board adopted a Fund Balance Management policy (Policy DBA) on March 28, 2017 that stipulates a minimum of \$10 million will be held as a reserve to serve as a stabilization fund within the unassigned fund balance. Recommended levels of committed and/or assigned fund balance will be determined on a case by case basis, in accordance with School Board Policy, based on the needs of each fund and as recommended by officials and approved by the Board.

#### **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Management's policy is to cancel all open purchase orders at June 30<sup>th</sup> each year. Orders will then be reissued if necessary during the new fiscal year. Therefore, no encumbrances of fund balance exist as of June 30, 2019.

#### E. Intergovernmental Revenue

Revenue from specific purpose federal, state, and other grants, which are provided to fund specific program expenditures, is recognized at the time that the specific expenditures are incurred and have met all eligibility requirements for reimbursement. Revenue from general purpose grants is recognized as revenue when all eligibility requirements are met and are considered available if they are collected within one year of the end of the current fiscal year.

#### F. Interfund Transactions

In the governmental fund financial statements, the flow of cash from one fund to another is classified as "transfers to/from other funds" and is reported as other financing sources/uses. These amounts are eliminated in the government-wide Statement of Activities.

#### G. Use of Estimates

The presentation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from these estimates.

#### H. Tax Status

The School Board, as a governmental entity, is not subject to federal, state, or local income taxes and, accordingly, no provision for income taxes is recorded.

## II. Details of the Reconciliation of the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes reconciliation between *net changes in fund balances - total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities.

One element of that reconciliation explains that "the acquisitions of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown as capital assets in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which capital asset purchases in the current period exceeded depreciation expense and the net book value of capital assets disposed". The details of this \$455,016 difference are as follows:

			Net Book Value	
	Capital	Depreciation	of Assets	Net Change in
	Outlay	ExpenseDisposed		Capital Assets
Regular Instruction	\$ 165,336	\$ (215,772)	\$ (49,358)	\$ (99,794)
Administration	570,797	(204,546)	-	366,251
Transportation	117,900	(10,629)	-	107,271
Operation/Maintenance	143,518	(62,230)	<u> </u>	81,288
	\$ 997,551	\$ (493,177)	\$ (49,358)	\$ 455,016

Another element of that reconciliation states that certain liabilities (compensated absences and workers' compensation) reported in the statement of activities, do not represent a use of current financial resources and, therefore, are not reported as expenses in governmental funds. The details of this \$(1,166,913) difference are as follows:

	Compensated Absences	Workers' Compensation	Total
Liability as of June 30, 2019	\$ 3,192,023	\$ 1,724,521	\$ 4,916,544
Liability as of June 30, 2018	3,060,280	2,179,550	5,239,830
Current Year Increase (Decrease)	\$ 131,743	\$ (455,029)	\$ (323,286)

#### III. Detailed Notes on Government-wide and Fund Financial Statements

#### A. Deposits and Investments

The School Board manages its own cash balances and invests excess cash with the Local Government Investment Pool, (LGIP), and for the first part of the year, in a money market account with a local bank. Cash balances of the School Activity Fiduciary funds are deposited into a single bank account but with accountability by each school and club or activity assured through the accounting system used by Roanoke City Public Schools. Interest income is allocated to the participating schools based on each school's average quarterly cash balance.

Investment Policy. RCPS follows the investment policy of the City of Roanoke as adopted by City Council (Policy). The Policy, in accordance with the Code of Virginia and other applicable laws and regulations, articulates the City's investment objectives and authorized investments and serves as a guide for asset allocation development, cash equivalent development, fixed income development and investment performance measurement. Preservation of principal is the City's primary responsibility in making investment decisions and these decisions are made with the assumption that all investments will be held to maturity unless a specific case warrants otherwise.

The Policy limits investment maturities to five years maximum maturity for any negotiable certificate of deposit or any sovereign government obligation excluding those of the United States and to five years for any single corporate security or any single asset-backed security.

As of June 30, 2019, the School Board's investments, with their respective credit ratings, were as follows:

	Credit
Investment Type	Rating
Virginia LGIP	AAAm

The State Treasurer's Office of the Commonwealth of Virginia has regulatory oversight over the LGIP. RCPS' fair value of investment in the LGIP is the same as the pooled value of its shares. As required by state statute, the Policy requires that commercial paper have a short-term debt rating of no less than "A-1" (or its equivalent) from at least two of the following: Moody's Investors Service, Standard and Poor's, and Fitch Investor's Service, provided that the issuing corporation has a net worth of at least \$50 million and its long-term debt is rated "A" or better by Moody's and Standard and Poor's. Banker's acceptances and Certificates of Deposit maturing in less than one year must have a short-term debt rating of at least "A-1" by Standard and Poor's and "P-1" by Moody's Investor Service.

The Virginia LGIP issues a publicly available comprehensive annual financial report that includes basic financial statements and required supplementary information for LGIP. A copy of that report may be obtained from their website at <a href="https://www.trs.virginia.gov/Cash/Igip.aspx">https://www.trs.virginia.gov/Cash/Igip.aspx</a> or by writing to the Virginia Department of the Treasury at 101 North 14th Street, Richmond, VA 23219.

As of June 30, 2019, the School Board had the following investments and maturities:

	Investment Maturity					
	Fair Value	Less than 1 year				
Virginia LGIP	\$ 19,018,896	\$ 19,018,896				
TOTAL	\$ 19,018,896	\$ 19,018,896				

The City's policy regarding certain types of investments is as follows:

<u>Commercial Paper</u>: Shall be rated by the Moody's Investors Service, Inc. (Moody's) of prime 1 and by Standard & Poor's Inc. (S & P), with a rating of A-1.

<u>Corporate and Municipal Bonds</u>: High quality corporate notes with a rating of at least Aa by Moody's and a rating of at least AA by S & P.

<u>Banker's Acceptances</u>: Must have a rating of B/C or better in the Keefe, Bruyette & Woods, Inc. ratings. <u>Savings Accounts, Certificates of Deposit, Demand and Time Deposits</u>: Shall not exceed the maximum Security for Public Deposits Act.

Obligations of the Commonwealth: Those unconditionally guaranteed as to payment by the Commonwealth of Virginia.

Obligations of the United States, etc.: Those unconditionally guaranteed as to payment by the United States.

<u>Repurchase Agreements</u>: Collateralized by United States Treasury agency securities, shall at all times be no less than 110% of the value of term and open repurchase agreements and 102% of the value of overnight repurchase agreements.

As of June 30, 2019, the School Board had the following cash and investments:

Cash	\$ 9,360
Deposits	2,455,002
Virginia LGIP	 19,018,896
Total Cash and Investments	\$ 21,483,258
Statements of net position: Cash and cash equivalents Fiduciary fund cash and cash equivalents	\$ 20,547,581 935,677
Total Cash and Investments	\$ 21,483,258

Credit risk, custodial credit risk, concentration of credit risk, and interest rate risk are addressed in the following paragraphs.

Credit Risk. State law (Code of Virginia, Chapter 3, Title 26) limits local governments and other public bodies to investing in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or school divisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, bankers' acceptances, repurchase agreements, and the State and Local Government Investment Pool (LGIP).

Custodial Credit Risk - Investments. For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the School Board will not be able to recover the value of its investments or collateral securities that are in possession of an outside party.

Investments are considered to be exposed to custodial credit risk if they are uninsured and unregistered with the securities held by the counterparty or by its trust department or agent, but not in the School Board's name. The School Board does not hold any investments which are exposed to custodial credit risk.

Custodial Credit Risk - Deposits. Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et.seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Concentration of Credit Risk. The Policy establishes limitations on portfolio composition by issuer in order to control concentration of credit risk. No single issue shall constitute more than five percent of the total value of the portfolio, except United States Treasury and Federal Agency obligations. Not more than thirty-five percent of the total funds available for investment may be invested in commercial paper, and no single industry group, as defined by Standard and Poor's, shall constitute more than twenty percent of the bond portfolio.

As of June 30, 2019, 100.0 percent of the School Board's investment portfolio was invested in the Virginia LGIP.

*Interest Rate Risk.* The City's investment policy which RCPS follows limits maturities to a maximum of five years as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### B. Due from Other Governments

Due from other governments as of June 30, 2019 for the School Board's individual major funds is as follows:

	<u>General</u>	Food Service	School Grants	<u>Total</u>
Commonwealth of Virginia	\$ 1,914,556	\$ -	\$ 23,985	\$ 1,938,541
Federal Government	-	260,167	10,008,599	10,268,766
City of Roanoke	5,057,381	12,080	-	5,069,461
Totals	\$ 6,971,937	\$ 272,247	\$ 10,032,584	\$ 17,276,768

#### C. Capital Assets

Capital asset activity for the year ended June 30, 2019 is as follows:

	Balance			Balance
Capital Assets	June 30, 2018	Additions	Deletions	June 30, 2019
Equipment:				
Instruction	\$ 3,957,331	\$ 165,336	\$ 127,841	\$ 3,994,826
Administration	2,057,644	570,797	42,980	2,585,461
Transportation	148,745	117,900	-	266,645
Maintenance	1,681,449	143,518	23,000	1,801,967
Total Equipment	7,845,169	997,551	193,821	8,648,899
Less:				
Accumulated Depreciation	(4,810,316)	(493,177)	144,463	(5,159,030)
Governmental activities, net	\$ 3,034,853	\$ 504,374	\$ 49,358	\$ 3,489,869

Depreciation expense and accumulated depreciation was allocated as follows:

	Balance			Balance
Depreciation per class:	June 30, 2018	Additions	Deletions	June 30, 2019
Instruction	\$ (2,110,641)	\$ (215,772)	\$ 78,483	\$ (2,247,930)
Administration	(1,426,316)	(204,546)	42,980	(1,587,882)
Transportation	(50,602)	(10,629)	-	(61,231)
Maintenance	(1,222,757)	(62,230)	23,000	(1,261,987)
Accumulated Depreciation	\$ (4,810,316)	\$ (493,177)	\$ 144,463	\$ (5,159,030)

Land, buildings, structures and construction in progress are owned by the City of Roanoke on behalf of the Roanoke City Public Schools and, as such, are not included in the basic financial statements of the School Board of the City of Roanoke. Capital assets shown in this report reflect expenditures of the School Board's operating funds.

#### D. Transfers

Transfers were made to provide local match requirements to School Grants and to reimburse the General Fund for expenditures related to Federal revenues received in the School Grants fund. Transfers were made from Food Service to the General Fund for indirect costs associated with that fund.

Inter-fund Transfers consisted of the following for the year ended June 30, 2019:

From:	То С	Seneral Fund	•	To School Grants	Total
General Fund	\$	13,383	\$	4,704,106	\$ 4,717,489
Food Service		300,000		-	300,000
School Grants		878,462		-	878,462
	\$	1,191,845	\$	4,704,106	\$ 5,895,951

#### E. Accounts Payable and Accrued Expenditures

The composition of accounts payable and accrued expenditures as of June 30, 2019, is as follows:

	G	Seneral	5	Food Service		School Grants		Total
Accrued Payroll	\$	917,581		\$	-	\$ 615,525	-	\$ 1,533,106
Payroll Withholdings		245,640		1,26	4	69,815		316,719
Accounts Payable		4,957,392		286,664	4_	 235,782	_	5,479,838
Totals	\$	6,120,613	\$	287,928	8	\$ 921,122	_	\$ 7,329,663

#### F. Claims Payable

As of June 30, 2019, the composition of claims payable includes amounts held to pay current health insurance and workers' compensation claims is as follows:

		General		Food ervice		_	School Srants			Total
Health Insurance Workers' Compensation	\$	5,002,956 798,228	\$	33,260	•	\$	36,178 12,139		\$	5,039,134 843,627
Workers Compensation	\$	5.801.184	\$	33,260	-	\$	48.317	-	\$	5.882.761
	Ψ_	0,001,104	Ψ	00,200		Ψ	70,017		Ψ	0,002,701

The total amount listed above is due and payable within one year. All health care claims cycle in less than a one-year period, thus no amounts are considered long term for report presentation. Workers' compensation does have claims considered payable in future periods. The chart presented above speaks only to the fund financial statements.

#### G. Compensated Absences Payable

The change in compensated absences payable is summarized below:

Balance June 30, 2018	\$ 3,060,280
Increases	5,473,854
Decreases	 (5,342,111)
Balance June 30, 2019	\$ 3,192,023
Amount Due within one year	 (858,654)
Balance in LT June 30, 2019	\$ 2,333,369

Long-term payables are liquidated using general fund resources unless funds are otherwise committed in fund balance. See note III.H. for further details of commitments.

#### H. Fund Balances

Except for those required to comply with accounting standards, all commitments of governmental fund balances reflect City Code requirements or School Board and City Council action in the context of adoption of the School Board's budget.

The non-spendable portion of fund balance in the general fund is \$381,211.

Commitments at June 30, 2019, consist of the following:

#### **General Fund:**

- 1) \$500,000 for long-term worker's compensation claims.
- 2) \$250,000 for transportation sinking fund
- 3) \$725,000 for school security upgrades

Assignments at June 30, 2019, consist of the following:

#### **Food Service Fund:**

\$3,746,386 for the operational activities of the fund

#### I. Summary of Pension and Other Postemployment Benefit Elements

This table is included to provide additional detail of the net pension and OPEB asset, deferred outflows of resources related to pensions and OPEB, net pension and OPEB liabilities, and deferred inflows of resources related to pensions and OPEB on Exhibit 1. Detail of the plans follow in IV. Other Information.

				Other Post
	Pensions		<u>=</u>	mployment Benefits
Net pension asset		Net OPEB asset		
Non-Teachers VRS Multi Employer	\$ 1,310,207	VRS HIC, Non-Teachers	\$	20,633
Total net pension asset	\$ 1,310,207	Total net OPEB asset	\$	20,633
Deferred outflows of resources - Re	elated to Pensions	Deferred outflows of resources - C	PEB	
Teachers VRS Cost Sharing Non-Teachers VRS Multi Employer City of Roanoke Pension Total deferred outflow of resources - Pensions	\$ 15,356,262 118,335 532,563 \$ 16,007,160	VRS GLI VRS HIC, Teachers VRS HIC, Non-Teachers Total deferred outflow of resources - OPEB	\$	877,341 1,007,285 5,161 1,889,787
Net pension liability		Net OPEB liability		
Teachers VRS Cost Sharing Non-Teachers VRS Multi Employer City of Roanoke Pension	\$ 116,773,000 - 2,476,295	VRS GLI VRS HIC, Teachers VRS HIC, Non-Teachers	\$	6,844,000 12,597,000 -
Total net pension liability	\$ 119,249,295	Total net OPEB liability	\$	19,441,000
Deferred inflows of resources - Rela	ated to Pensions	Deferred inflows of resources - OF	PEB	
Teachers VRS Cost Sharing Non-Teachers VRS Multi Employer City of Roanoke Pension Total deferred inflow of	\$ 14,157,000 145,572 1,519,671	VRS GLI VRS HIC, Teachers VRS HIC, Non-Teachers Total deferred inflow of	\$	842,000 377,000 5,622
resources - Pensions	\$ 15,822,243	resources - OPEB	\$	1,224,622
Net pension expense		Net OPEB expense		
Teachers VRS Cost Sharing Non-Teachers VRS Multi Employer City of Roanoke Pension Total net pension expense	\$ 7,825,000 (45,223) (601,515) \$ 7,178,262	VRS GLI VRS HIC, Teachers VRS HIC, Non-Teachers Total net OPEB expense	\$	24,000 999,000 2,426 1,025,426

#### IV. Other Information

#### A. Defined Benefit Pension Plans

#### General Information about the Teacher Cost Sharing Pool

#### Plan Description

All full-time, salaried permanent (professional) employees of Virginia public school divisions, including the Roanoke City School Board, (the "School Division"), are automatically covered by the VRS Teacher Retirement Plan upon employment. This multiple employer, cost sharing plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employers pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at

- https://www.varetire.org/members/benefits/defined-benefit/plan1.asp,
- https://www.varetire.org/members/benefits/defined-benefit/plan2.asp,
- https://www.varetirement.org/hybrid.html.

•

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required contribution rate for the year ended June 30, 2019 was 15.68% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$12,644,262 and \$12,842,165 for the years ended June 30, 2019 and June 30, 2018, respectively.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the school division reported a liability of \$116,773,000 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2018 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018, the school division's proportion was .99297% as compared to 1.00817% at June 30, 2017.

For the year ended June 30, 2019, the school division recognized pension expense of \$7,825,000. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2019, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Ou	eferred tflows of esources	In	eferred flows of esources
Differences between expected and actual experience	\$	-	\$	9,985,000
Change in assumptions		1,394,000		-
Net difference between projected and actual earnings on pension plan investments		-		2,476,000
Changes in proportion and differences between Employer contributions and proportionate share of contributions		1,318,000		1,696,000
Employer contributions subsequent to the measurement date		12,644,262		
Total	\$	15,356,262	\$	14,157,000

The \$12,644,262 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	e (Reduction) to sion Expense
2019	\$ (957,000)
2020	(2,567,000)
2021	(5,446,000)
2022	(1,852,000)
2023	(623,000)

#### Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2017, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	Teacher Employee Retirement Plan			
Total Pension Liability	\$	46,679,555		
Plan Fiduciary Net Position		34,919,563		
Employers' Net Pension Liability (Asset)	\$	11,759,992		
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		74.81%		

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

### Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability of the school division using the discount rate of (7.00%), as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1.00%		Current		1.00%	
		Decrease		Discount		Increase
	Rate (6.00%)		Rate (7.00%)		Rate (8.00%)	
School division's proportionate share of the VRS Teacher Employee						
Retirement plan net pension liability	\$	178,374,000	\$	116,773,000	\$	65,785,000

#### Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### **Defined Benefit Pension Plan – Nonprofessional Employees**

#### **Plan Description**

All full-time, salaried permanent non-professional employees (non-teachers) of the Roanoke School Board, (the "School division") are automatically covered by the VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service. The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. The plan provisions and features of the plans, as well as all actuarial assumptions, are substantially the same as those referenced for the Teacher Cost Sharing Pool.

#### **Employees Covered by Benefit Terms**

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Number
Inactive members or their beneficiaries currently receiving benefits	11
Inactive members:  Vested inactive members  Non-vested inactive members  Inactive members active elsewhere in VRS	16 129 15
Total inactive members Active Members Total covered employees	160 109 280

#### **Contributions**

The school division's contractually required contribution rate for the year ended June 30, 2019 was 8.36% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017.

Contributions to the pension plan from the school division were \$109,254 and \$98,135 for the years ended June 30, 2019 and June 30, 2018, respectively.

#### **Changes in Net Pension Asset**

			Increa	se (Decrease)		
	Total Pension Liability (a)			Plan duciary Position (b)	Net Pension Asset (a) – (b)	
Balances at June 30, 2017	\$	1,987,375	\$	3,126,025	\$	(1,138,650)
Changes for the year:						
Service cost		303,752		-		303,752
Interest		137,429		-		137,429
Changes of assumptions		-				-
Differences between expected						
and actual experience		(108,492)		-		(108,492)
Contributions – employer		-		98,135		(98,135)
Contributions – employee		-		169,352		(169,352)
Net investment income		-		238,823		(238,823)
Benefit payments, including refunds						
of employee contributions		(48,197)		(48,197)		-
Administrative expenses		-		(1,842)		1,842
Other changes		-		(222)		222
Net changes	\$	284,492	\$	456,049	\$	(171,557)
Balances at June 30, 2018	\$	2,271,867	\$	3,582,074	\$	(1,310,207)

#### Sensitivity of the Net Pension (Asset) to Changes in the Discount Rate

The following presents the net pension asset of the school division using the discount rate of 7.00%, as well as what the net pension asset would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1.00%	Current	1.00%	
	Decrease	Discount	Increase	
	Rate (6.00%)	Rate (7.00%)	Rate (8.00%)	
School division's net pension liability	\$ (968,755)	\$ (1,310,207)	\$ (1,586,464)	

### <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

For the year ended June 30, 2019, the school division recognized pension expense of (\$45,223). At June 30, 2019, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	0	Deferred utflows of esources	Ir	Deferred of the second
Differences between expected and actual experience	\$	9,081	\$	70,690
Change in assumptions		-		36,984
Net difference between projected and actual earnings on pension plan investments		-		37,898
Employer contributions subsequent to the				
measurement date		109,254		-
Total	\$	118,335	\$	145,572

The \$109,254 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year EndingJune 30,		Increase (Reduction) to Pension Expense		
2020	\$	(56,845)		
2020	Ψ	(45,891)		
2022		(31,277)		
2023		(2,478)		
2024		-		
Thereafter		-		

#### City of Roanoke Pension Plan

#### **Plan Description**

The City of Roanoke Pension Plan (Plan) is a cost-sharing, multiple employer, defined benefit pension plan. Of which the Roanoke City School Board is a participant and covers certain non-professional employees of the School Board who were hired prior to June 1, 2006. Effective July 1, 2006 this plan was closed to new employees.

The Pension Plan was established by the City on July 1, 1946 and currently consists of 39 participants. The responsibility for the general administration and proper operation of the Plan is vested in the Board of Trustees. City Council appoints the nine-member Board. The Board consists of the Mayor, City Manager (or his designee), and the Director of Finance, all of whom serve as ex-officio members, two non-member citizen trustees, who must have experience in the investment of institutional funds or pension administration, one member trustee, who must be an employee of the City's Police or Fire departments, one member trustee who is a City employee other than Police or Fire, one member trustee, who is employed by one of the Plan's other participating employers, and one retired member trustee.

The Plan is established under authority of City Council and is governed by, and administered in accordance with, Chapter 22.3, Pensions and Retirement, of the Code of the City of Roanoke (as amended). City Council maintains the authority to establish or amend the provisions of this Chapter.

As of July 1, 1984, the Plan changed its name from Employees' Retirement System (ERS) of the City of Roanoke, Virginia to the City of Roanoke Pension Plan and incorporated a provision for an Employees' Supplemental Retirement System (ESRS) which modified certain benefits as defined by ERS. As disclosed in the letter of transmittal, all Plan related administrative and benefit provisions are established by City ordinance, as contained in Chapter 22.3 of the Code of the City of Roanoke. The Plan maintains a single trust from which ERS and ESRS benefits and all Plan expenses are paid.

Coverage under the ESRS was mandatory for all employees hired or rehired on or after July 1, 1984. On November 28, 1994, June 1, 1998, November 2, 1998, and June 5, 2000, City Council authorized the Pension Plan to offer members of the ERS an opportunity to transfer to the ESRS. Both the ERS and the ESRS share a common trust fund from which all benefits are paid without distinction as to the source of funds and are administered by the Board of Trustees. The Pension Plan provides retirement benefits as well as death and disability benefits.

Employees who are members of the ERS with 30 years of service or age 60 (normal retirement age) are entitled to an annual retirement benefit equal to 1/70 (1.429%) of their average final compensation (highest consecutive 12 months), excluding overtime, for each year of service. Employees may retire with 20 years of service and receive a reduced retirement benefit. For employees who are married at their retirement date, a joint and survivor annuity is payable monthly. If employees terminate before rendering ten years of service, they forfeit the right to receive any Pension Plan benefits. There is no mandatory retirement age.

Employees who are members of the ESRS with 5 years or more of credited service and age 65 or over, general employees who have attained age 50 with age plus service equal to 80, and police officers and firefighters who have attained age 45 with age plus service equal to 70, are entitled to an annual retirement benefit, payable monthly for life in an amount equal to 2.1 percent of their final average compensation for each year of credited service up to a maximum of 63 percent. Final average compensation is the employee's average salary, excluding overtime, over the highest 36 consecutive months of credited service. Employees with 5 years of credited service may retire at age 55 and receive a reduced retirement benefit. Employees may elect to receive their retirement benefits in the form of a single life annuity or a joint and survivor annuity payable monthly from retirement. If employees under age 65 terminate before rendering five years of service, they forfeit the right to receive any Pension Plan benefits. There is no mandatory retirement age.

On May 15, 2000, City Council authorized the Board of Trustees to enter into an agreement with the Virginia Retirement System or other school divisions of the Commonwealth of Virginia, having a defined benefit plan that is not supplemental to the Virginia Retirement System, allowing eligible members of ESRS the option of portability of creditable service between plans. Portability provides ESRS members the opportunity to transfer their vested pension benefits from one Virginia government employer to another. The Board of Trustees has entered into Reciprocal Asset Transfer and Pension Portability Agreements with the Virginia Retirement System and the Newport News Employee's Retirement Fund.

Effective July 1, 2000, City Council adopted provisions providing members of ESRS an opportunity to purchase eligible prior service credit in the Plan. This provision permits members who were formerly grant employees and members who have participated in the portability provisions of the plan to purchase certain eligible service credit.

The Plan also received a private letter ruling dated August 7, 2000 from the Internal Revenue Service allowing the purchase of eligible prior service credit via payroll deduction on a tax-deferred basis.

Effective June 1, 2002, City Council adopted a restatement of the Chapter of the City Code governing the Plan. Included in the restatement was a provision allowing the purchase of prior service credit using a trustee-to-trustee transfer of eligible funds from Internal Revenue Code Section 457 and 403(b) deferred compensation plans.

As part of Chapter 22.3 of City Code, The Plan provides cost of living supplements to members that retire before July 1, 2014 and those members that retire on or after July 1, 2014 and have at least 15 years of creditable service. Members must be retired for one full year to be eligible for a cost of living supplement. The amount of the cost of living supplement is determined annually as 2/3rds of the United States Average Consumer Price Index. The percentage increase for any one (1) year shall not exceed the lesser of four (4) percent or the pay raise awarded generally to active employees.

Employees do not contribute to the Plan unless purchasing service. Approximately 90 days prior to the beginning of each of the City's fiscal years, the Plan files with the City Manager its certification of the appropriation necessary to pay the required contribution as certified by the actuary and such amount is included in the City's annual budget and adopted by City Council. As a governmental plan, the Plan is currently not subject to the provisions of the Employee Retirement Income Security Act (ERISA) of 1974, as amended. For the fiscal year 2019 and 2018, the annual required contribution was \$222,911 and \$248,888 respectively with a contribution rate of 14.14% in fiscal year 2019 and 14.16% in fiscal year 2018.

**Actuarial Assumptions.** The total pension liability was determined by an actuarial valuation as of June 30, 2018, updated to June 30, 2019 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75 percent

Salary Increases 2.75% percent, inflation plus 0.5% for national productivity plus merit

(age-based)

Investment Rate of Return 7.25 percent, net of investment expenses

Cost of Living Adjustments 1.83 percent for eligible participants, based on 2/3 of assumed inflation

Mortality rates or pre-retirement and healthy annuitants were based on 125% of RP-2000 Combined Healthy Mortality for males and females with generation mortality projection using Scale AA. For people with disabilities, mortality rates were based on 70% of PBGC Disabled Mortality Table 5A for males and 90% of PBGC Disabled Mortality Table 6A for females.

**Investment Rate of Return.** The long-term expected rate of return on pension plan investments was determined using projected long-term rates of returns developed for each asset class. The expected long-term rate of return for each asset class as weighted by the Investment Policy target asset allocation was used, to derive the overall expected rate of return for the portfolio. The following table reflected the long-term expected rate of return based upon the defined target allocation for each asset class as defined in the Statement of Investment Policy:

-	Allocation Target	Weighted Contribution to Rate of Return			
Equity					
US Equity	52.0%	5.20%			
International Equity	22.0%	2.42%			
Real Estate*	6.0%	0.42%			
Fixed Income					
US Fixed Income	20.0%	1.00%			
Total	100.0%	9.04%			

**Discount Rate.** The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that contributions to the plan would be made based on actuarially determined contribution rates. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City of Roanoke Pension Plan – Roanoke City School Board, calculated using the discount rate of 7.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

	1% decrease	Current discount	1.00% Increase
	Rate (6.25%)	Rate (7.25%)	Rate (8.25%)
Net Pension Liability – June 30, 2018	\$3,675,824	\$2,476,295	\$1,463,712

At June 30, 2019, the Schools reported a liability of \$2,476,295 for its proportionate share of the Collective Net Pension Liability of the City's Pension Plan. The Collective Net Pension Liability was measured as of June 30, 2019 and the total pension liability used to calculate the Collective Net Pension Liability was determined by an actuarial valuation as of that date. The Schools' proportion of the Collective Net Pension Liability was based on the Schools' actuarially determined employer contributions to the pension plan for the year ended June 30, 2019 relative to the total of the actuarially determined employer contributions to the pension plan for the year ended June 30, 2019 relative to the total of the actuarially determined employer contributions for the City Plan's participating employers.

For the year ended June 30, 2019, the schools recognized pension expense of \$(601,515). At June 30, 2019, the Schools' proportion was 1.94872% as compared to 2.17938% at June 30, 2018.

At June 30, 2019, the schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 3,273	\$ (72,258)
Change in assumptions	47,772	-
Net difference between projected and actual earnings on pension plan investments	258,607	(553,765)
Changes in proportion and difference between employer contributions and proportionate share of contributions	-	(893,648)
Employer contributions subsequent to the measurement date	222,911	<del>-</del>
Total	\$ 532,563	\$ (1,519,671)

\$222,911, is reported as deferred outflows of resources related to pensions resulting from the School Board's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	Increase (Reduction) to Pension Expense				
2020	\$ (314,627)				
2021	(348,887)				
2022	(479,731)				
2023	(66,774)				
Thereafter	-				

#### **Pension Plan Fiduciary Net Position**

Detailed information about the Fiduciary Net Portion of the City's pension plan is available in the separately issued Comprehensive Annual Financial Report (CAFR). A copy of the 2017 CAFR may be obtained by writing to the City's Director of Finance at 215 Church Avenue, SW, Room 461, Roanoke, Virginia 24011.

#### B. Other Post-Employment Benefits Liabilities - Virginia Retirement System Plans

In addition to their participation in the pension plans offered through the Virginia Retirement System (VRS), the School Board also participates in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

#### **Plan Descriptions**

#### Group Life Insurance Program

All full-time teachers and employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

Specific information for the GLI is available at <a href="https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp">https://www.varetire.org/members/benefits/life-insurance.asp</a>

#### Teacher Employee Health Insurance Credit Program

All full time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee Health Insurance Credit (HIC) Program. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

Specific information about the Teacher HIC is available at <a href="https://www.varetire.org/retirees/insurance/healthinscredit/index.asp">https://www.varetire.org/retirees/insurance/healthinscredit/index.asp</a>

The GLI and Teacher HIC are administered by the VRS along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Both of these plans are considered multiple employer, cost sharing plans.

#### General Employee Health Insurance Credit Program

The General Employee Health Insurance Credit Program (HIC) is available for all full time, salaried employees of local government entities other than Teachers. The General Employee HIC provides all the same benefits as the Teacher HIC, except that this plan is considered a multi-employer agent plan.

As of the June 30, 2018 actuarial valuation, the following employees were covered by the benefit terms of the General Employee Health Insurance Credit Program:

	Number
Inactive members or their beneficiaries currently receiving benefits	3
Inactive members:	
Vested inactive members	1
Non-vested inactive members	0
Inactive members	0
Total inactive members	4
Active members	109
Total covered employees	113

#### **Contributions**

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2017. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

#### **Group Life Insurance Program**

Governed by:	Code of Virginia 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia General Assembly.
Total rate:	1.31% of covered employee compensation. Rate allocated 60/40; 0.79% employee and 0.52% employer. Employers may elect to pay all or part of the employee contribution.
June 30, 2019 Contribution	\$ 461,341
June 30, 2018 Contribution	\$ 445,504

#### **Teacher Health Insurance Credit Program**

Governed by:	Code of Virginia 51.1-1401(E) and may be impacted as a result of funding provided to school divisions by the Virginia General Assembly.
Total rate:	1.23% of covered employee compensation.
June 30, 2019 Contribution	\$ 993,285
June 30, 2018 Contribution	\$ 987,227

#### **General Employee Health Insurance Credit Program**

Governed by:	Code of Virginia 51.1-1402(E) and may be impacted as a result of funding provided to governmental agencies by the Virginia General Assembly.
Total rate:	.11% of covered employee compensation.
June 30, 2019 Contribution	\$ 5,161
June 30, 2018 Contribution	\$ 4,036

#### OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB

The net OPEB liabilities were measured as of June 30, 2018 and the total OPEB liabilities used to calculate the net OPEB liabilities were determined by actuarial valuations as of that date. The covered employer's proportion of the net OPEB liabilities were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers.

#### **Group Life Insurance Program**

	Teacher SGLI	Non-Teacher SGLI Plan 1	Non-Teacher SGLI Plan 2
June 30, 2019 proportionate			
share of liability	\$6,410,000	\$293,000	\$141,000
June 30, 2018 proportion	.42206 %	.01929%	.00929%
June 30, 2017 proportion	.43222 %	.01741%	.01081%
June 30, 2019 expense (income)	\$29,000	\$8,000	(\$13,000)

#### **Teacher Health Insurance Credit Program**

June 30, 2019 proportionate share of	
liability	\$12,597,000
June 30, 2018 proportion	0.99215%
June 30, 2017 proportion	1.00976 %
June 30, 2019 expense	\$ 999,000

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

#### **General Employee Health Insurance Credit Program**

Changes in net OPEB liability of the General Employee Health Insurance Credit Program were as follows:

	Total OPEB Liability (a)		_	Plan Fiduciary Net Position (b)			Net OPEB Liability (Asset) (a) – (b)		
Balances at June 30, 2017	\$	34,572	_	\$	50,781	-	\$	(16,209)	
Changes for the year:									
Service cost		4,524			-			4,524	
Interest		2,324			-			2,324	
Benefit changes		-			-			-	
Differences between expected									
and actual experience		(3,907)			-			(3,907)	
Contributions – employer		-			4,036			(4,036)	
Net investment income		-			3,664			(3,664)	
Benefit payments		(2,754)			(2,754)			-	
Administrative expenses		-			(88)			88	
Other changes		-			(247)			247	
Net changes		187			4,611	•		(4,424)	
Balances at June 30, 2018	\$	34,759	=	\$	55,392	=	\$	(20,633)	

For the year ended June 30, 2019, the School Board recognized \$2,426 of OPEB expense for general employees.

At June 30, 2019, the School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

#### **Group Life Insurance Program**

	Deferred Outflows of Resources		Inf	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	334,000	\$	122,000		
Change in assumptions		-		285,000		
Net difference between projected and actual earnings on OPEB plan investments		-		224,000		
Changes in proportion		82,000		211,000		
Employer contributions subsequent to the						
measurement date		461,341				
Total	\$	877,341	\$	842,000		

#### **Teacher Health Insurance Credit Program**

	Ou	eferred tflows of esources		Inf	eferred lows of sources
Differences between expected and actual experience	\$	-		\$	62,000
Change in assumptions		-			110,000
Net difference between projected and actual earnings on OPEB plan investments		-			9,000
Changes in proportion		14,000			196,000
Employer contributions subsequent to the					
measurement date		993,285	_		-
Total	\$	1,007,285		\$	377,000

#### **General Employee Health Insurance Credit Program**

	Outfle	erred ows of ources	Infl	ferred ows of ources
Differences between expected and actual experience	\$	-	\$	3,356
Change in assumptions		-		972
Net difference between projected and actual earnings on OPEB plan investments		-		1,294
Changes in proportion		-		-
Employer contributions subsequent to the				
measurement date		5,161		-
Total	\$	5,161	\$	5,622

The deferred outflows of resources related to OPEB resulting from the School Board's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

#### **Group Life Insurance Program**

	Increase (Reduction)			
Year Ending	to OPEB	to OPEB		
June 30,	Expense	Expense		
2020	\$ (125,000)	(125,000)		
2021	(125,000)	(125,000)		
2022	(125,000)	(125,000)		
2023	(62,000)	(62,000)		
2024	(3,000)	(3,000)		
Thereafter	14,000	14,000		

#### **Teacher Health Insurance Credit Program**

Year Ending June 30,	Increase (Reduction) to OPEB Expense	
2020	\$ (61,000)	
2021	(61,000)	
2022	(61,000)	
2023	(55,000)	
2024	(57,000)	
Thereafter	(68,000)	

#### **General Employee Health Insurance Credit Program**

Year Ending June 30,	Increase (Reduction) to OPEB Expense		
2020	\$ (1,169)		
2021	(1,169)		
2022	(1,169)		
2023	(759)		
2024	(743)		
Thereafter	(613)		

#### **Actuarial Assumptions and Other Inputs**

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2017, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018:

Inflation	2.5%
Salary increases, including inflation: <ul><li>Locality- general employees</li><li>Teachers</li></ul>	3.5 - 5.35% 3.5 - 5.95%
<ul><li>Healthcare cost trend rates:</li><li>Under age 65</li><li>Ages 65 and older</li></ul>	7.75 – 5.00% 5.75 – 5.00%
Investment rate of return, net of expenses, including inflation*	GLI & HIC: 7.0%

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment rate for GASB purposes of slightly more than the assumed percent above. However, since the difference was minimal, and a more conservative investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be the percent noted above to simplify preparation of OPEB liabilities.

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note IV A.

#### **Net OPEB Liabilities**

The net OPEB liabilities represent each program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2018, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	Group Life Insurance Program		Teacher Employee HIC OPEB Plan		
Total OPEB Liability	\$	3,113,508	\$	1,381,313	
Plan fiduciary net position		1,594,773		111,693	
Employers' net OPEB liability (asset)	\$	1,518,735	\$	1,269,620	
Plan fiduciary net position as a percentage of total OPEB liability		51.22%		8.08%	

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

#### **Long-Term Expected Rate of Return**

#### Group Life Insurance and Health Insurance Credit Programs

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity Fixed Income Credit Strategies Real Assets Private Equity	40.00 % 15.00 15.00 15.00 15.00	4.54 % 0.69 3.96 5.76 9.53	1.82 % 0.10 0.59 0.86 1.43
Total	100.00 %		4.80 %
	Inflation		2.50 %
*Expected arithme	7.30 %		

<sup>\*</sup> The above allocation provides for a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.5%.

#### **Discount Rate**

The discount rate used to measure the GLI and HIC OPEB liabilities was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liabilities of the School Board, as well as what the School Board's net OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower (6.00% HIC) or one percentage point higher (8.00% HIC) than the current discount rate:

	 6 decrease ate (6.00%)		 ent discount te (7.00%)	-	 % Increase te (8.00%)
GLI Net OPEB liability	\$ 8,944,235		\$ 6,844,000		\$ 5,138,772
Teacher HIC Net OPEB Liability	14,069,799		12,597,000		11,344,428
General Employee HIC Net OPEB liability (asset)	 (15,914)		(20,633)		(24,575)
	\$ 22,998,120	_	\$ 19,420,367	_	\$ 16,458,625

#### **OPEB Plan Fiduciary Net Position**

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2017 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### C. Jointly Governed Organizations

The counties of Craig, Botetourt, and Franklin, and the cities of Roanoke and Salem jointly participate in a regional education program for severely handicapped students, operated by the Roanoke Valley Regional Board (Regional Board). The Regional Board is composed of six members, one from each participating locality. The School Board has control over budget and financing of the venture only to the extent of representation by the one board member appointed. Each locality's financial obligation is based on its proportionate share of students attending the regional program. For the fiscal year ended June 30, 2019, the School Board remitted \$6,474,429 to the Regional Board for services. The Regional Board has separately issued financial statements which can be obtained from the Regional Board, 143 Poor Farm Road, Fincastle, Virginia, 24090.

#### D. Pollution Remediation Obligation

In accordance with GASB No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations, The School Board is obligated to address pollution remediation activities associated with normal repair and maintenance activities. As of June 30, 2019 we had contracts for ongoing asbestos monitoring, annual walkthroughs, permit review and sampling. The total obligation for the remaining portion of these contracts is \$0. During fiscal year 2019, RCPS expended \$94,477 for pollution remediation of certain environmental products including paints, solvents and cleaners and asbestos monitoring which is included in amounts shown for Operation and Maintenance of Plant on both the district-wide Statement of Activities (exhibit 2) and the governmental Statement of Revenues, Expenditures, and Changes in Fund Balances (exhibit 4). Management is not aware of any obligation related to removal or disposal of any other paints, chemicals, cleaning fluids, etc., other than those items already properly removed and disposed.

#### E. Risk Management

The School Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The school division, through a competitive procurement process is using the professional services of a firm to assist in determining appropriate levels of insurance coverage. Further, the firm assists with the placement of coverage with third party providers, including the Virginia Municipal League as noted below. Risk management activities are accounted for in the General Fund. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. These losses include an estimate for claims that have been incurred but not reported (IBNR) primarily based upon past claims and an estimate by a qualified claims adjuster with a third party administrator. Workers' compensation claims have been estimated by an actuary.

The School Board has general liability, vehicular liability, and property insurance coverage through commercial insurers through the Virginia Municipal Liability Pool. There have been no significant changes in insurance coverage, or settlements exceeding insurance coverage, during the past three years. At Morningside Elementary school, a vendor was hired to replace the roof on this building. The School Board and this vendor are in dispute regarding both reimbursements for uninsured damages and payments for services.

The School Board is self-insured for workers' compensation claims, as well as for health insurance claims. The following table shows the activity in the accounts for the past two years.

	Healthcare Claims	Workers' Compensation	Total
Fiscal Year 2018-19:			
Claims liability at July 1 Claims incurred (including IBNR and	\$ 5,096,656	\$ 2,855,262	\$ 7,951,918
changes in estimates)	22,232,093	(36,230)	22,195,863
Claim payments	(22,289,615)	(1,094,511)	(23,384,126)
Claims liability at June 30	5,039,134	1,724,521	6,763,655
Due and payable within one year	5,039,134	843,627	5,882,761
Long-term payable	\$ -	\$ 880,894	\$ 880,894
Fiscal Year 2017-18:			
Claims liability at July 1 Claims incurred (including IBNR and	\$ 4,289,485	\$ 2,284,929	\$ 6,574,414
changes in estimates)	17,842,748	1,649,979	19,492,727
Claim payments	(17,035,577)	(1,079,646)	(18,115,223)
Claims liability at June 30	5,096,656	2,855,262	7,951,918
Due and payable within one year	5,096,656	675,712	5,772,368
Long-term payable	\$ -	\$ 2,179,550	\$ 2,179,550

#### F. Contingent Liabilities

#### <u>Grants</u>

Grants are subject to audit to determine compliance with their requirements. School Board officials believe that if any refunds are required, they would not have a significant effect on the financial condition or liquidity of the School Board.

#### Litigation

Various claims and lawsuits are pending against the School Board. It is the opinion of management, after consulting with legal counsel, that the potential loss, if any, on all claims and lawsuits will not materially affect the School Board's financial position due to adequate insurance coverage.

#### Contract Renewal

On September 10, 2013, the School Board entered into a contract renewal with Mountain Valley Transportation, Inc. commencing July 1, 2014 continuing through June 30, 2019 whereby Mountain Valley will continue to provide student transportation services. The contract with Mountain Valley ended on August 2, 2019 and was not renewed.

Total net payments to Mountain Valley Transportation during fiscal year 2019 and 2018 were \$10,995,078 and \$10,405,543 respectively. As of June 30, 2019, accounts payable to Mountain Valley were \$1,503,552 for services provided through the end of the fiscal year.

On July 1, 2019, the School Board entered into a contract with Durham School Services to provide transportation services, commencing on July 1, 2019 and continuing through June 30, 2024. This contract can be renewed for an additional five-year period.

On April 4, 2016, the School Board entered into a contract with SodexoMagic, LLC commencing April 4, 2016 and continuing through June 30, 2016 whereby SodexoMagic, LLC would provide management of school food programs. The parties may renew the agreement up to four additional one year terms beginning July 1, 2016.

Total net payments to SodexoMagic, LLC during fiscal year 2019 and 2018 were \$8,629,574 and \$8,404,644 respectively. Future payments to SodexoMagic, LLC will depend upon the level of services required by RCPS.

#### G. New Accounting Pronouncements

The Governmental Accounting Standards Board (GASB) has issued the following Statements which are not yet effective.

The GASB issued **Statement No. 84**, *Fiduciary Activities* in January 2017. This Statement establishes standards of accounting and financial reporting for fiduciary activities. The requirements of this Statement are effective for periods beginning after December 15, 2018.

The GASB issued **Statement No. 87**, *Leases* in June 2017. This Statement establishes standards of accounting and financial reporting for leases by lessees and lessors. The requirements of this Statement are effective for periods beginning after December 15, 2019.

The GASB issued **Statement No. 89**, *Accounting for Interest Cost Incurred before the End of a Construction Period* in June 2018. This Statement enhances the relevance and comparability of information about capital assets and the cost of borrowing for a period and simplifies accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for periods beginning after December 15, 2019. The requirements of this Statement should be applied prospectively.

The GASB issued **Statement No. 90**, *Majority Equity Interests, an amendment of GASB Statements No. 14 and No. 61* in August 2018. This Statement improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value.

For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit.

This Statement also requires that a component unit in which a government has a 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit. Transactions presented in flows statements of the component unit in that circumstance should include only transactions that occurred subsequent to the acquisition.

The requirements of this Statement are effective for periods beginning after December 15, 2018. The requirements should be applied retroactively, except for the provisions related to (1) reporting a majority equity interest in a component unit and (2) reporting a component unit if the government acquires a 100 percent equity interest. Those provisions should be applied on a prospective basis.

The GASB issued **Statement No. 91**, *Conduit Debt Obligations* in May 2019. This Statement provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

Management has not determined the effects these new GASB Statements may have on prospective financial statements.

# REQUIRED SUPPLEMENTARY INFORMATION



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## THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Budgetary Comparison Schedule General Fund For the Year Ended June 30, 2019

	 Budgeted		Astrol	Variance with Final Budget			
	Original		Final	Actual Amounts		Positive (Negative)	
Revenues:	 						
Investment Income	\$ -	\$	-	\$	428,310	\$	428,310
Intergovernmental:							-
City of Roanoke	81,246,526		81,246,526		83,620,493		2,373,967
Commonwealth of Virginia	86,158,045		86,158,045		86,915,004		756,959
Other Revenue	 1,340,000		1,340,000		1,363,701		23,701
Total Revenues	 168,744,571		168,744,571		172,327,508		3,582,937
Expenditures:							
Current - Education:							
Instruction	114.716.427		115.986.427		113.996.619		1.989.808
Administration, Technology, Attendance & Health	15,789,473		14,595,473		13,548,332		1,047,141
Transportation	11,318,365		11,418,365		11,795,033		(376,668)
Operation & Maintenance of Plant	17,139,049		17,773,049		17,823,136		(50,087)
Athletics	2,021,321		2,021,321		1,904,430		116,891
Payments for Debt Service	13,971,316		13,161,316		13,244,672		(83,356)
Total Expenditures	174,955,951		174,955,951		172,312,222		2,643,729
Revenues (Under) Over Expenditures	 (6,211,380)		(6,211,380)		15,286		6,226,666
Other Financing Sources (Uses):							
Transfers From Other Funds	300,000		300,000		1,191,845		891,845
Transfers To Other Funds	-		-		(4,717,489)		(4,717,489)
Other Financing Sources (Uses), Net	 300,000		300,000		(3,525,644)		(3,825,644)
Net Change in Fund Balance	(5,911,380)		(5,911,380)		(3,510,358)		2,401,022
Fund Balances, Beginning of Year	 23,011,646		23,011,646		23,011,646		-
Fund Balances, End of Year	\$ 17,100,266	\$	17,100,266	\$	19,501,288	\$	2,401,022

See accompanying notes to the budgetary comparison schedules.

### THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA

#### Budgetary Comparison Schedule Food Service Fund For the Year Ended June 30, 2019

		eted Amounts	Actual Amounts	Variance with Final Budget Positive (Negative)		
Revenues:						
Intergovernmental:	¢	215.000 \$	220 002	æ	20.070	
Commonwealth of Virginia Federal Government	\$	215,000 \$ 8,198,000	238,903 8,849,406	\$	28,070 730,999	
Charges for Services		899,370	664,067		(178,648)	
Total Revenues		9,312,370	9,752,376		580,421	
Expenditures: Current - Education:						
Food Services		9,312,370	9,080,792		91,163	
Total Expenditures		9,312,370	9,080,792		91,163	
Revenues (Under) Over Expenditures		-	671,584		671,584	
Other Financing Sources (Uses):						
Transfers To Other Funds		(300,000)	(300,000)		-	
Other Financing Sources (Uses), Net		(300,000)	(300,000)		-	
Net Change in Fund Balance		(300,000)	371,584		671,584	
Fund Balances, Beginning of Year		3,374,801	3,374,801		-	
Fund Balances, End of Year	\$	3,074,801 \$	3,746,385	\$	671,584	

See accompanying notes to the budgetary comparison schedules.

## THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Notes to the Budgetary Comparison Schedules For the Year Ended June 30, 2019

#### Stewardship, Compliance, and Accountability.

#### I. Budgetary Information.

Annual budgets, as required by state statute, are adopted on a basis consistent with U. S. generally accepted accounting principles for the General and Food Service Funds. The School Grants Fund adopts project-length budgets. All annual appropriations are adopted by City Council on a fund basis, which is the legal level of control by City Council over the School Board budget as established by state statute and city ordinance. The Food Service Fund is considered a state category in its entirety, although for management purposes differentiation is made between operating and capital outlays. All annual appropriations lapse at fiscal year-end.

On or before March 15 of each year, the School Board submits to the City Manager a proposed operating budget for the General Fund and the Food Service Fund for the fiscal year commencing July 1. The operating budgets include proposed expenditures detailed at the categorical level and the means of financing them.

The multi-year school grant budgets are originally appropriated on a project-length basis under which the total outlay for each grant is estimated for the length of the grant period. The budget for each school grant is legally enacted for the length of the grant. No budgetary comparison schedule is presented for the school grants fund.

Public hearings are conducted to obtain citizen comments on the proposed budgets. Prior to May 15, the budgets are legally adopted through the passage of an appropriation ordinance by City Council.

Formal budgetary integration is employed as a management control device during the year for the General and Food Service Funds.

#### II. Material Violations.

There were no material violations of the annual appropriated budget for the General Fund or Food Service Fund for the fiscal year ended June 30, 2019.

#### Schedule C

#### THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA

#### A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET OPEB LIABILITY (ASSET) AND RELATED RATIOS June 30, 2019

Plan Year

	20	)17-18	 2016-17
Total OPEB Liability			
Service cost	\$	4,524	\$ 5,042
Interest on total OPEB liability		2,324	2,032
Changes in benefit terms		-	-
Difference between expected and actual experience		-	-
Changes in assumptions		(3,907)	(1,356)
Benefit payments		(2,754)	(358)
Net change in total OPEB liability		187	 5,360
Total OPEB liability - beginning		34,572	29,212
Total OPEB liability - ending		34,759	34,572
Plan Fiduciary Net Position			
Contributions - employer		4,036	3,534
Contributions - employee		-	-
Net investment income		3,664	5,134
Benefit payments		(2,754)	(358)
Administrative expenses		(88)	(88)
Other		(247)	247
Net change in plan fiduciary net position		4,611	 8,469
Plan fiduciary net position - beginning		50,781	42,312
Plan fiduciary net position - ending		55,392	50,781
Net OPEB liability(asset)- ending	\$	(20,633)	\$ (16,209)
Plan fiduciary net position as a percentage of total OPEB liability		159%	 147%
Covered payroll	\$	3,668,153	\$ 3,211,898
Net OPEB liability (asset)as a percentage of covered employee payroll		-1%	 -1%

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year - i.e., plan year 2018 information was presented in the entity's fiscal year 2019 financial report.

Schedule is intended to show information for 10 years. Since fiscal year 2019 (plan year 2018) was the second year for this presentation, no earlier data is available. Additional years will be included as they become available.

## THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER'S SHARE OF NET OPEB LIABILITY

Year Ended June 30	Employer's Proportion of the Net OPEB Liability (Asset)	Pr Sha	Employer's coportionate are of the Net PEB Liability (Asset)	I	Employer's Covered Payroll	Employer's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
Schools - Prof	essional Employees	(SGL	I)				
2019 2018	0.42% 0.43%	\$	6,410,000 6,504,000	\$	82,812,213 80,238,605	7.74% 8.11%	51.22% 48.86%
Schools - Prof	essional Employees	(HIC)					
2019 2018	0.99% 1.01%	\$	12,597,000 12,810,000	\$	82,767,237 80,236,537	15.22% 15.97%	8.08% 7.04%
Schools - Non	Professional Emplo	yees	(SGLI)				
2019 2018	.019%/.0093% .017%/.011%	\$	434,000 425,000	\$	5,907,182 5,435,214	7.35% 7.82%	51.22% 48.86%

Schedule is intended to show information for 10 years. Since fiscal year 2019 (plan year 2018) was the second year for this presentation, no earlier data is available. Additional years will be included as they become available.

The covered payroll amounts above are for the entity's fiscal year - i.e. the covered payroll on which required contributions were based for the same year.

# THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF OPEB CONTRIBUTIONS June 30, 2019

Entity Fiscal Year Ended June 30	De	ctuarially etermined entribution	Re Ad De	ributions in elation to ctuarially termined ntribution	Defi	ibution ciency Covered cess) Payroll		Covered Payroll	Contributions as a Percentage of Covered Payroll
<u>Professional</u>									
Schools - Profes	ssiona	I Employees	(SGLI)						
2019	\$	430,624	\$	430,624	\$	-	\$	82,812,213	0.52%
2018		417,241		417,241		-		80,238,605	0.52%
Schools - Teach				• , ,					
2019 2018	\$	993,285 987,227	\$	993,285 987,227	\$	-	\$	82,812,213 80,238,605	1.23% 1.23%
Nonprofessiona	<u>l</u>								
Schools - Nonpr	ofessi	ional Employ	ees (SGL	.l)					
2019	\$	30,717	\$	30,717	\$	-	\$	5,907,183	0.52%
2018		28,263		28,263		-		5,435,214	0.52%
Schools - Nonpr					•		•	4 000 00-	
2019 2018	\$	5,161 4,036	\$	5,161 4,036	\$	-	\$	4,300,605 3,668,153	0.11% 0.11%

Schedule is intended to show information for 10 years. Since fiscal year 2019 (plan year 2018) was the second year for this presentation, no earlier data is available. Additional years will be included as they become available.

The covered payroll amounts above are for the entity's fiscal year - i.e. the covered payroll on which required contributions were based for the same year.

#### THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA

### A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION ASSET AND RELATED RATIOS June 30, 2019

#### Schools- Nonprofessional Employees

	2017-18		_	:	2016-17		2015-16	 2014-15		2013-14	
Total Pension Liability											
Service cost	\$	303,752		\$	327,500	\$	292,621	\$ 250,347	\$	238,778	
Interest on total pension liability		137,429			115,185		90,855	75,430		57,278	
Changes in benefit terms					-		-	-		-	
Difference between expected and actual experience		(108,492)			22,079		3,596	(71,963)		-	
Changes in assumptions					(95,226)			-		-	
Benefit payments, including refunds of employee contributions		(48,197)			(55,331)		(23,660)	(43,270)		(30,199)	
Net change in total pension liability		284,492			314,207		363,412	210,544		265,857	
Total pension liability - beginning		1,987,375			1,673,168		1,309,756	1,099,212		833,355	
Total pension liability - ending		2,271,867	_		1,987,375		1,673,168	1,309,756	_	1,099,212	
Plan Fiduciary Net Position											
Contributions - employer		98,135			93,237		114,441	103,468		167,937	
Contributions - employee		169,352			164,828		145,769	131,040		112,035	
Net investment income		238,853			332,502		48,318	99,131		259,744	
Benefit payments, including refunds of employee contributions		(48,197)			(55,331)		(23,660)	(43,270)		(30,199)	
Administrative expenses		(1,842)			(1,688)		(1,296)	(1,144)		(1,173)	
Other		(222)			(306)		(19)	(21)		14	
Net change in plan fiduciary net position		456,079	_		533,242		283,553	 289,204		508,358	
Plan fiduciary net position - beginning		3,126,025	_		2,592,783		2,309,230	 2,020,026		1,511,668	
Plan fiduciary net position - ending		3,582,104	_		3,126,025		2,592,783	 2,309,230		2,020,026	
Net pension Asset - ending	\$	(1,310,237)	=	\$	(1,138,650)	\$	(919,615)	\$ (999,474)	\$	(920,814)	
Plan fiduciary net position as a percentage of total pension asset		158%	=		157%		155%	 176%		184%	
Covered payroll	\$	3,688,153	=	\$	2,615,319	\$	2,662,777	\$ 2,505,966	\$	2,220,265	
Net pension asset as a percentage of covered employee payroll		-36%	_		-44%		-35%	 -40%		-41%	

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, only five years of data is available. However, additional years will be included as they become available.

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year.

# THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PENSION CONTRIBUTIONS June 30, 2019

Entity Fiscal Actuarially Year Ended Determined June 30 Contribution		in F Ac De	ntributions Relation to ctuarially etermined ntribution	 ribution cy (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll	
Schools - Nonpi	rofessio	onal Employee	es				
2019	\$	109,254	\$	109,254	\$ -	\$ 4,300,605	2.54%
2018		98,135		98,135	-	3,688,153	2.66%
2017		93,497		93,497	=	2,615,319	3.57%
2016		126,073		126,073	=	2,662,777	4.73%
2015		126,993		126,993	-	2,505,966	5.07%

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, only five years of data are available. Additional years will be included as they become available.

### THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER'S SHARE OF NET PENSION LIABILITY

### VRS TEACHER RETIREMENT PLAN June 30, 2019

Entity Fiscal Year Ended June 30	Employer's Proportion of the Net Pension Liability (Asset)	P Sh	Employer's Proportionate Share of the Net Pension Liability (Asset)		oyer's Covered Payroll	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2019	1.01%	\$	116,773,000	\$	82,767,236	141.09%	74.81%
2018	1.01%		123,985,000		80,236,536	154.52%	72.92%
2017	1.01%		141,324,000		79,683,440	177.36%	68.28%
2016	1.00%		125,881,000		76,869,589	188.29%	70.68%
2015	0.98%		118,679,000		74,342,482	159.64%	70.88%

#### CITY OF ROANOKE PENSION PLAN June 30, 2019

Entity Fiscal Year Ended June 30	Employer's Proportion of the Net Pension Liability (Asset)	Pro Sha	mployer's oportionate re of the Net sion Liability (Asset)	•	yer's Covered oyee Payroll	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2019	1.95%	\$	2,476,295	\$	1,607,148	154.08%	77.30%
2018	2.18%		3,130,602		1,757,341	178.14%	74.00%
2017	2.94%		4,984,640		1,985,104	251.10%	68.70%
2016	3.48%		4,882,739		2,690,735	186.52%	73.80%
2015	3.63%		4,256,291		2,937,608	144.89%	77.23%

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, only five years of data are available. However, additional years will be included as they become available.

The covered payroll amounts above are for the entity's fiscal year - i.e., the covered payroll on which required contributions were based for the same year.

## THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PENSION CONTRIBUTIONS

### VRS TEACHER RETIREMENT PLAN June 30, 2019

	Contractually	Contributions in Relation to Contractually	Contribution	Covered	Contributions as a Percentage of
Year Ended June 30	Required Contribution	Required Contribution	Deficiency (Excess)	Employee Payroll	Covered Employee Payroll
2019	\$ 12,644,262	\$ 12,644,262	\$ -	\$ 82,767,236	15.28%
2018	12,842,165	12,842,165	-	80,236,536	16.01%
2017	11,471,695	11,471,695	-	79,683,440	14.40%
2016	11,164,143	11,164,143	-	76,869,589	14.52%
2015	11,825,296	11,825,296	-	74,342,482	15.91%

#### CITY OF ROANOKE PENSION PLAN June 30, 2019

Year Ended Requir		itractually equired itribution	Re Con R	ributions in elation to etractually equired etribution	Defic	ibution :iency :ess)	Covered Employee Payroll	Contributions as a Percentage of Covered Employee Payroll	
2019	\$	222,911	\$	222,911	\$	-	\$ 1,607,148	13.87%	
2018		248,488		248,488		-	1,757,341	14.14%	
2017		257,269		257,269		-	1,985,104	12.96%	
2016		340,838		340,838		-	2,617,813	13.02%	
2015		527,115		527,115		-	2,690,735	19.59%	

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, only five years of data are available. However, additional years will be included as they become available.

The covered payroll amounts above are for the entity's fiscal year - i.e., the covered payroll on which required contributions were based for the same year.

### THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2019

#### Note 1. Changes of Benefit Terms

#### Pension

There have been no actuarially material changes to the Virginia Retirement System (System) benefit provisions since the prior actuarial valuation.

#### Other Postemployment Benefits (OPEB)

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### Note 2. Changes of Assumptions

The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

#### Largest 10 – Non-Hazardous Duty:

- Update mortality table
- Lowered in rates of service retirement
- Update withdrawal rates to better fit experience
- Lowered in rates of disability retirement
- No changes to salary rates
- Applicable to: Pension, GLI OPEB, and HIC OPEB

#### All Others (Non 10 Largest) - Non-Hazardous Duty:

- Update mortality table
- Lowered rates of retirement at older ages and changed final retirement from 70 to 75
- Update withdrawal rates to better fit experience
- Lowered disability rates
- No changes to salary rates
- Applicable to: Pension and GLI OPEB

#### Teacher cost-sharing pool

- Update mortality table
- Lowered retirement rates at older ages and changed final retirement from 70 to 75
- Update withdrawal rates to better fit experience
- Update disability rates to better fit experience
- No changes to salary rates
- Applicable to: Pension, GLI OPEB, and HIC OPEB

# OTHER SUPPLEMENTARY INFORMATION



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# THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Schedule of Cash Receipts and Expenditures by School School Activity Funds For the Year Ended June 30, 2019

School	Balance at Beginning <u>of Year</u>	Inter-School <u>Transfers</u>	Cash <u>Receipts</u>	<u>Expenditures</u>	Balance at End <u>of Year</u>	
Due to Students						
High Schools:						
William Fleming High School	\$ 154,278	\$ (1,033)	\$ 216,485	\$ 200,974	\$ 168,757	
Patrick Henry High School	192,161	1,361	458,606	433,121	219,006	
Gibboney Technical Center	105,683	(331)	131,602	105,963	130,991	
Roanoke Valley Governor's School	20,622	` -	57,183	65,153	12,652	
Noel C. Taylor Learning Academy	668	-	55	577	146	
Forest Park Academy	2,413	-	2,511	1,324	3,599	
Adult Education	55,260	-	2,440	16,303	41,397	
Middle Schools:						
Lucy Addison Aerospace Middle School	5,063	(3)	33,540	23,927	14,674	
James Breckinridge Middle School	4,871	(75)	13,677	10,591	7,883	
John P. Fishwick Middle School	3,756	(4)	4,130	2,163	5,719	
James Madison Middle School	31,268	(80)	94,344	104,795	20,736	
Woodrow Wilson Middle School	36,470	(32)	57,482	54,171	39,749	
Elementary Schools:						
Crystal Spring Elementary School	36,695	-	30,407	28,552	38,550	
Fairview Elementary School	7,015	-	23,012	22,936	7,091	
Fallon Park Elementary School	11,516	-	9,491	10,701	10,305	
Fishburn Park Elementary School	19,167	(80)	19,427	16,600	21,914	
Garden City Elementary School	9,198	-	4,423	6,416	7,205	
Grandin Court Elementary School	52,827	-	27,097	41,806	38,118	
Highland Park Elementary School	16,527	(131)	34,858	38,053	13,200	
Hurt Park Elementary School	2,765	-	11,448	8,374	5,839	
Lincoln Terrace Elementary School	4,068	-	13,279	11,771	5,576	
Monterey Elementary School	22,722	-	31,773	38,824	15,672	
Morningside Elementary School	10,086	-	10,308	9,322	11,073	
Preston Park Primary School	18,425	(15)	15,485	15,674	18,221	
Roanoke Academy for Math and Science	16,186	-	9,470	12,330	13,326	
Round Hill Primary School	2,514	(93)	13,811	14,329	1,903	
Virginia Heights Elementary School	5,503	-	13,499	14,660	4,343	
Wasena Elementary School	6,576	(32)	10,663	10,220	6,987	
Westside Elementary School	12,091	(36)	13,959	11,657	14,357	
Total Due to Students	\$ 866,392	\$ (584)	\$ 1,364,467	\$ 1,331,288	\$ 898,987	
Fiscal Services	1,144	-	592	843	893	
Chess Club	\$ -	584	9,864	4,778	5,670	
	\$ 867,537	\$ -	\$ 1,374,923	\$ 1,336,909	\$ 905,551	
Current Year Accounts Payable	15,249				30,127	
Total Cash Balance at June 30, 2019	\$ 882,786				\$ 935,677	
	<del></del>					

# THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Statement of Changes in Fiduciary Assets and Liabilities For the Year Ended June 30, 2019

			Agency <u>Fund</u>
Cook	<u>Assets</u>		
Cash Balance June 30, 2018 Additions		\$	882,786 1,405,049
Deductions Balance June 30, 2019		\$	(1,352,158) 935,677
	<u>Liabilities</u>		
Accounts Payable Balance June 30, 2018 Additions Deductions		\$	15,249 30,127 (15,249)
Balance June 30, 2019		\$ <u></u>	30,127
Due to Students Balance June 30, 2018 Additions		\$	867,537 1,374,923
Deductions Balance June 30, 2019		\$	(1,336,909) 905,551
<u>Total Liabilities</u>			
Balance June 30, 2018 Additions Deletions		\$	882,786 1,405,049 (1,352,158)
Balance June 30, 2019		\$	935,677

#### Schedule G

## THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA Schedule of Insurance Coverage For the Year Ended June 30, 2019

	 Amount
The Virginia Association of Counties Liability Pool Property and Scheduled Equipment Coverage The Virginia Association of Counties Liability Pool	\$ 448,520,068
The Virginia Association of Counties Liability Pool Local Government Liability Coverage The Virginia Association of Counties Liability Pool	2,000,000
Automobile Coverage	2,000,000
The Virginia Association of Counties Liability Pool No Fault Property Coverage	10,000
The Virginia Association of Counties Liability Pool  Excess Liability Coverage	9,000,000
The Virginia Association of Counties Liability Pool Fideltiy/Crime Coverage	1,000,000
American International Group (AIG)  Cyber Liability	1,000,000
United States Fire Insurance Company Student Accident Insurance - Coordinated with VHSLCI	5,000,000
Safety National	, ,
Workers' Compensation Employer's Liability Maximum ReliaStar Life Insurance Company	1,000,000
Health Insurance aggregate reimbursement maximum	1,000,000

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## STATISTICAL SECTION (Unaudited)



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#### INTRODUCTION TO THE STATISTICAL SECTION

The Statistical Section of the Comprehensive Annual Financial Report for the School Board of the City of Roanoke, Virginia, presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information indicates about the School Board's overall financial condition.

2	ontents	Page
	Financial Trends	88-91
	Revenue Capacity  These schedules contain information to help the reader assess the School Board's most significant local revenue source.	92-95
	Debt Capacity  The City of Roanoke levies taxes for the School Board operation and issues debt for School Board capital projects. These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	96-100
	Demographic and Economic Indicators	101
	Operating Information	102-105

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year.

Table 1

## Roanoke City Public Schools Net Position by Component Last Ten Fiscal Years

(Unaudited)

	Net	Investment in		Total			
	Ca	pital Assets	ι	Inrestricted	Net Position		
Fiscal Year 2010	\$	2,904,199	\$	6,892,489	\$	9,796,688	
Fiscal Year 2011		2,799,326		19,619,040		22,418,366	
Fiscal Year 2012		2,787,940		32,877,524		35,665,464	
Fiscal Year 2013		2,760,872		32,188,392		34,949,264	
Fiscal Year 2014		2,740,357		28,421,588		31,161,945	
Fiscal Year 2015		3,016,131	(	(105,376,673)	(	102,360,542)	
Fiscal Year 2016		3,094,777	(	102,095,468)		(99,000,691)	
Fiscal Year 2017		2,913,761	(	105,347,694)	(	102,433,933)	
Fiscal Year 2018		3,034,853	(	120,571,651)	(	117,536,798)	
Fiscal Year 2019		3,489,869	(	116,524,523)	(	113,034,654)	
0 0(a)		L 1L 1( A)					

Source: Statement of Net Position (Exhibit 1).

#### Roanoke City Public Schools Changes in Net Position Last Ten Fiscal Years

(Unaudited)

							Fiscal Year			
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Expenses:										
Instruction	\$ 138,139,038	\$ 135,484,910	\$ 134,380,569	\$ 125,138,180	\$ 124,257,802	\$ 115,218,083	\$ 113,261,181	\$ 108,920,537	\$107,067,285	\$ 109,338,130
Administration	13,804,248	12,000,357	13,231,068	14,014,816	12,521,240	12,161,115	12,319,863	10,847,658	8,032,822	11,206,444
Attendance & Health Services	2,323,395	2,204,531	2,300,578	2,088,754	2,008,631	4,464,234	4,164,983	3,998,564	2,279,228	1,709,483
Transportation	11,424,031	10,581,175	10,769,118	10,509,337	10,407,387	10,331,892	9,671,918	10,024,200	9,159,765	8,848,642
Operation & Maintenance of Plant	16,918,649	15,274,411	15,670,270	15,234,517	15,423,475	14,311,773	13,338,890	13,060,376	14,861,138	15,256,459
Food Services	8,795,164	8,382,447	8,918,197	7,417,602	6,882,007	6,709,067	6,816,374	6,231,331	5,613,676	5,232,656
Athletics (1)	1,863,136	1,833,502	1,919,667	1,883,433	1,826,495	1,626,777	1,583,315	1,557,556	1,380,626	1,181,887
Facilities	-	-	-	-	-	-	-	-	-	-
Payments for Debt Service	13,244,672	13,867,098	14,274,185	15,073,688	14,632,053	15,502,968	15,954,665	16,348,972	9,710,060	10,031,481
Total Expenses	206,512,333	199,628,431	201,463,652	191,360,327	187,959,090	180,325,909	177,111,189	170,989,194	158,104,600	 162,805,182
Program revenues:										
Charges for services:										
Instruction	6,256,197	6,018,067	6,304,348	5,850,683	6,567,954	4,140,707	3,797,462	3,299,018	3,126,427	2,867,222
Administration	10,742	30,795	11,662	37,208	91,742	272,605	158,267	49,577	1,768,215	493,428
Technology	,	· -	· -	· -	· -	, <u>-</u>	· -	-	-	3,600
Transportation	-	_	-	-	-	27,768	66,138	63,840	209,661	154,061
Operations & maintenance	-	-	-	-	-	3,721	74,037	43,041	110,030	204,473
Food Services	641,510	782,182	934,463	919,537	1,098,051	1,148,606	1,146,209	1,269,261	1,138,961	1,248,571
Athletics (1)	179,868	191,342	182,988	171,751	186,764	171,605	162,282	184,231	213,882	179,060
Operating grants and contributions	55,453,563	53,096,581	49,701,684	49,230,834	42,055,561	42,615,404	44,492,512	50,542,428	46,888,580	43,808,957
Total revenues	62,541,880	60,118,967	57,135,145	56,210,013	50,000,072	48,380,416	49,896,907	55,451,396	53,455,756	48,959,372
Net expense	(143,970,453)	(139,509,464)	(144,328,507)	(135,150,314)	(137,959,018)	(131,945,493)	(127,214,282)	(115,537,798)	(104,648,844)	(113,845,810)
General revenues:										
Payments from the City of Roanoke	83,368,789	81,237,799	78,359,591	79,435,819	76,437,785	74,366,181	73,870,214	78,351,405	70,232,036	63,441,557
State aid	63,594,864	61,425,627	61,765,617	58,191,410	57,517,691	52,263,074	51,367,376	49,125,626	45,907,251	49,941,848
Grants not restricted to a specific program	-	-	-	-	-	-	15,809	18,695	23,074	8,197
Interest Income on Investments	428,310	293,687	120,075	49,145	49,049	73,939	68,365	35,626	-	-
Miscellaneous	1,080,634	938,651	649,982	833,791	703,547	1,454,980	1,176,318	1,253,544	791,469	144,787
Special Item - Gain from sale of										
transportation vehicles and equipment	-	-	-	-	-	-	-	-	-	1,022,656
Special Item - OPEB reduction in payable	-	-	<u>-</u>						316,692	 <u> </u>
Total general revenues	148,472,597	143,895,764	140,895,265	138,510,165	134,708,072	128,158,174	126,498,082	128,784,896	117,270,522	 114,559,045
Change in net position	\$ 4,502,144	\$ 4,386,300	\$ (3,433,242)	\$ 3,359,851	\$ (3,250,946)	\$ (3,787,319)	\$ (716,200)	\$ 13,247,098	\$ 12,621,678	\$ 713,235

Source: Statement of Activities (Exhibit 2).

38

<sup>(1)</sup> In prior years Athletics expenses were not accounted for separately.

#### Roanoke City Public Schools Fund Balances of Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting)

- \$

57,922

2,989,357

3,047,279

\$

36,082

3,149,862

3,185,944

Pre-GASB 54 implementation:	<u> </u>	2010	_								
General Fund Reserved Unreserved Total General Fund	\$	9,988,445 9,988,445	*								
All Other Governmental Funds Reserved Unreserved Total all other governmental fund	\$ ds <u>\$</u>	2,817,037 2,817,037									
Post-GASB 54 implementation		2011		2012	 2013	 2014	 2015	 2016	 2017	2018	2019
General Fund Nonspendable Committed Assigned Unassigned	\$	738,964 8,909,493 - 12,704,697	\$	944,422 12,160,042 - 22,791,837	\$ 1,197,024 8,257,297 - 25,999,072	\$ 505,968 4,757,561 - 24,841,317	\$ 316,495 2,201,835 - 21,926,916	\$ 326,238 2,478,771 - 21,553,941	\$ 315,088 2,478,771 19,286,352	\$ 350,729 2,478,771 20,182,146	\$ 381,211 1,475,000 17,645,076
Total General Fund	\$	22,353,154	\$	35,896,301	\$ 35,453,393	\$ 30,104,846	\$ 24,445,246	\$ 24,358,950	\$ 22,080,211	\$ 23,011,646	\$ 19,501,287
All Other Governmental Funds											

\$

305,726

2,100,558

2,406,284

5,214 \$

182,116

2,147,563

2,334,893

\$

132,428

2,052,546

2,184,974

15,727 \$

58,315

2,999,943

3,073,985

\$

58,315

3,043,436

3,101,751

\$

3,746,386

\$ 3,746,386

4,010

58,315

3,312,476

\$ 3,374,801

Source: Balance Sheet - Governmental Funds (Exhibit 3).

Note: 2011 was the first year of implementing GASB 54 which revised fund balance classifications.

\$

Nonspendable

Total all other governmental funds

Committed

Assigned Unassigned

90

<sup>\*</sup> As restated

### Roanoke City Public Schools Changes in Fund Balance of Governmental Funds Last Ten Fiscal Years

(Unaudited) Fiscal Year Ended June 30, 2019

2019 2018 2017 2016 2015 2014 2013 2012 2011 2010 Revenues: City of Roanoke 83,620,493 80,922,413 \$ 78,369,658 79,354,317 76,437,785 74,165,273 73,555,711 78,351,405 \$ 70,232,036 63,441,557 Commonwealth of Virginia 95,685,773 91,828,510 89,760,821 83,245,409 81,507,123 75,065,989 71,641,056 68,878,360 66,050,074 70,342,651 23,340,443 22,677,812 22,200,986 22,238,051 18,066,127 19,696,156 23,476,103 26,373,082 23,035,591 Federal Government 29,877,473 Charges for services 6,278,092 6,240,713 6,433,934 6,165,705 7,019,218 5,593,407 5,220,361 4,724,737 6,263,751 2,537,590 Other 2,347,178 2,029,397 1,275,078 1,706,196 1,677,891 1,426,953 2,682,255 2,899,317 1,919,914 3,686,084 211,271,979 203.698.845 198,040,477 192,709,678 184,708,144 175,947,778 176,575,486 184,731,292 170,838,857 163,043,473 Total revenue **Expenditures:** Current: Instruction \$ 145,581,963 \$ 139,251,038 \$ 135,705,770 \$ 127,510,179 \$ 127,695,320 \$ 120,501,033 \$ 117,629,772 113,318,331 \$ 108,674,725 \$ 110,508,021 Administration, Technology & Health 14,766,174 12,326,944 13,268,491 14,030,949 12,812,005 12,273,031 12,510,079 10,934,995 10,098,271 11,168,822 Transportation 11,795,033 10,795,797 10,721,840 10,516,866 10,561,909 10,331,893 9,668,779 9,969,049 9,159,765 8,848,642 12,964,536 15,161,689 Operation & Maintenance of Plant 18,037,689 15,869,791 15,605,677 15,531,154 16,036,918 14,257,716 13,392,881 13,468,118 Food Services 9,080,792 8,552,472 8,879,046 7,422,916 6,984,186 6,874,298 6,919,898 6,227,606 5,613,676 5,236,873 Athletics 1,904,430 1,831,220 1,836,441 1,821,212 1,795,272 1,626,777 1,583,315 1,563,321 1,380,626 1,181,887 Facilities Capital Outlay 13,244,672 10,031,481 Payments for Debt Service 13,867,098 14,274,185 15,073,687 14,632,053 15,502,968 15,954,665 16,348,972 9,710,060 202,494,360 Total expenditures 214,410,753 200,291,450 191.906.963 190,517,663 181,367,716 177,659,389 171,326,810 158,105,241 162,137,415 Excess (deficiency) of revenues (2,250,973) over (under) expenditures (3,138,774) 1,204,485 802,715 (5,809,519)(5,419,938) (1,083,903)13,404,482 12,733,616 906,058 Other financing sources (uses): Transfers from Other Funds 5,895,951 5,490,331 \$ 4,869,937 4,007,153 2,198,407 \$ 1,681,598 2,764,928 2,727,714 \$ 1,278,650 2,929,796 (4,869,937) (1,681,598) Transfers to Other Funds (5,895,951) (5,490,331)(4,007,153)(2,198,407)(2,764,928)(2,727,714)(1,278,650)(2,929,796) Total other financing sources (uses) (5,809,519) (5,419,938) (1,083,903) 13,404,482 12,733,616 Change in fund balances \$ (3,138,774) 1,204,485 (2,250,973) 802,715 \$ 906,058

Source: Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds (Exhibit 4).

Information is presented on a modified accrual basis of accounting.

# Roanoke City Public Schools Major Local Revenue Sources - General Fund and Food Service Last Ten Fiscal Years (Unaudited)

Regional	Tuition	- General Fund		Charges for Services - Food Services						
Annual Pay	ment R	eceived	Local Breakfast/Lunch Fees							
2010	\$	2,169,750		2010	\$ 1,248,572					
2011		2,500,940		2011	1,138,961					
2012		2,758,907		2012	1,269,261					
2013		3,314,639		2013	1,124,458					
2014		4,120,989		2014	1,087,442					
2015		4,757,979		2015	1,098,052					
2016		4,974,388		2016	919,538					
2017		5,266,542		2017	871,425					
2018		5,205,826		2018	705,412					
2019		5,362,910		2019	664,067					

Source: Detail Billings from the Roanoke Valley Regional Board and Fiscal Year Comprehensive Annual Financial Reports.

### CITY OF ROANOKE, VIRGINIA GENERAL PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

	2018-19	2017-18	2016-17	2015-2016	2014-15	2013-14	2012-13	2011-12	2010-11	2009-10
Total Tax Levies	\$ 126,568,227	\$ 123,059,222	\$ 120,894,494	\$ 119,869,392	\$ 115,885,506	\$ 113,183,821	\$ 113,209,446	\$ 112,485,925	\$ 112,560,131	\$ 110,098,047
Current Tax Collections	117,652,216	113,368,012	110,623,042	110,372,175	105,842,394	103,746,942	103,802,153	103,693,219	102,130,123	100,833,008
Current Tax Collections - State Share	8,075,992	8,075,992	8,075,992	8,075,992	8,075,992	8,075,992	8,075,992	8,075,992	8,075,992	8,075,992
Collections in Subsequent Years (1)	-	-	3,007,291	2,799,543	3,926,119	4,193,129	4,838,415	2,972,963	2,756,631	2,389,214
Delinquent Tax Collections - State Share (1)										
Total Tax Collections	125,728,208	121,444,003	\$ 121,706,325	\$ 121,247,710	\$ 117,844,505	\$ 116,016,063	\$ 116,716,560	\$ 114,742,174	\$ 112,962,746	\$ 111,298,214
Current Tax Collections As										
Percent of Levies	99.34%	98.69%	98.18%	98.81%	98.30%	98.80%	98.82%	99.36%	97.91%	98.92%
Total Tax Collections As	-									
Percent of Levies (1)	99.34%	98.69%	100.67%	101.15%	101.69%	102.50%	103.10%	102.01%	100.36%	101.09%

<sup>(1)</sup> Prior to FY 2014, the City did not have the capability of determining the levy year for delinquent collections. Effective FY 2014, delinquent collections are recorded in the levy year for which they were collected.

Table 7

### CITY OF ROANOKE, VIRGINIA ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS

_		REAL	PROPERTY			PERSONA	L PROPERTY		PUB	LIC SERVIC	E CORPORATION	ONS		
		Percentage	•	_		Percentage				Percentage			Total	Total
	Assessed	Growth	Estimated	Assessment	Assessed	Growth	Estimated	Assessment	Assessed	Growth	Estimated	Assessment	Assessed	Estimated
Year	Value	(Decline)	Actual Value	Ratio	Value	(Decline)	Actual Value	Ratio	Value	(Decline)	Actual Value	Ratio	Value	Actual Value
2010	\$6,698,391,113	2.04%	\$ 6,698,391,113	1.00	\$ 758,872,026	(6.28%)	\$ 1,264,786,710	0.60	\$ 359,212,368	7.20%	\$ 360,848,221	0.995	\$7,816,475,507	\$ 8,324,026,044
2011	6,801,971,286	1.55	6,801,971,286	1.00	769,951,558	1.46	1,283,252,597	0.60	353,515,462	(1.59)	357,281,499	0.989	7,925,438,306	8,442,505,382
2012	6,794,772,298	(0.11)	6,794,772,298	1.00	816,148,651	6.00	1,360,247,752	0.60	360,309,314	1.92	360,309,314	1.000	7,971,230,263	8,515,329,364
2013	6,725,168,858	(1.02)	6,725,168,858	1.00	840,633,111	3.00	1,401,055,185	0.60	416,800,579	15.68	418,303,022	0.996	7,982,602,548	8,544,527,065
2014	6,679,969,872	(0.67)	6,679,969,872	1.00	859,809,462	2.28	1,433,015,770	0.60	414,953,913	(0.44)	413,969,355	1.002	7,954,733,247	8,526,954,997
2015	6,693,874,349	0.21	6,693,874,349	1.00	899,096,367	4.57	1,498,493,945	0.60	437,573,144	5.45	441,997,287	0.990	8,030,543,860	8,634,365,581
2016	6,724,229,966	0.45	6,724,229,966	1.00	942,611,706	4.84	1,571,019,510	0.60	439,744,208	0.50	447,535,616	0.983	8,106,585,880	8,742,785,092
2017	6,783,463,907	0.88	6,783,463,907	1.00	943,805,249	0.13	1,573,008,748	0.60	451,184,702	2.60	460,947,191	0.979	8,178,453,858	8,817,419,846
2018	6,970,302,556	2.75	6,970,302,556	1.00	956,571,007	1.35	1,594,285,012	0.60	437,557,641	(3.02)	446,761,907	0.979	8,364,431,204	9,011,349,475
2019	7,180,263,228	3.01	7,180,263,228	1.00	993,064,403	3.82	1,655,107,338	0.60	471,816,290	7.83	481,020,556	0.981	8,645,143,921	9,316,391,122

### CITY OF ROANOKE, VIRGINIA PROPERTY TAX RATES AND TAX LEVIES LAST TEN YEARS

Table 8 Unaudited

	REAL PRO	OPERTY	PE	PROPERTY				ERVICE ATIONS			
<u>Year</u>	Direct Tax Rate Per \$100	Levy	Ta	irect x Rate er \$100	Levy		Ta	irect x Rate r \$100	Levy	Total Tax Levies	 Total Direct Rate
2010	1.19	\$ 79,710,636	\$	3.45 \$	26,141,385	(1)	\$	1.19	\$ 4,246,026	\$ 110,098,047	\$ 1.73
2011	1.19	80,943,458		3.45	27,385,166	(1)		1.19	4,231,507	112,560,131	1.74
2012	1.19	80,857,790		3.45	27,311,532	(1)		1.19	4,316,603	112,485,925	1.74
2013	1.19	80,029,509		3.45	28,188,385	(1)		1.19	4,991,552	113,209,446	1.75
2014	1.19	79,491,642		3.45	28,709,212	(1)		1.19	4,982,967	113,183,821	1.76
2015	1.19	79,600,752		3.45	31,024,476	(1)		1.19	5,260,278	115,885,506	1.80
2016	1.22	82,035,606 (1)		3.45	32,374,952	(1)		1.22	5,458,834 (1)	119,869,392	1.82
2017	1.22	82,758,259		3.45	32,593,307	(1)		1.22	5,542,928	120,894,494	1.82
2018	1.22	85,037,691		3.45	32,639,181	(1)		1.22	5,382,350	123,059,222	1.81
2019	1.22	87,599,213		3.45	33,159,157	(1)		1.22	5,809,857	126,568,227	1.80

<sup>(1)</sup> Effective July 1, 2015, the rate became 1.22.

#### CITY OF ROANOKE, VIRGINIA PRINCIPAL PROPERTY TAXPAYERS COMPARISON OF JUNE 30, 2019 AND JUNE 30, 2010

			2019			2010	
<u>Taxpayer</u>	<u>Description</u>	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Carilion Clinic	Healthcare Provider	\$ 256,193,314	1	2.96%	\$ 188,591,342	1	2.40%
Appalachian Power Co.	Public Utility	165,567,338	2	1.92	116,609,439	2	1.48
Norfolk Southern Railway	Transportation	155,004,608	3	1.79	99,796,031	3	1.27
Valley View Mall LLC	Shopping Mall	92,601,300	4	1.07	74,837,241	4	0.95
Roanoke Gas Company	Public Utility	61,571,298	5	0.71	32,634,445	7	0.42
Roanoke Electric Steel Corp	Primary Metals	54,510,171	6	0.63	36,863,450	6	0.47
HR Foundation, Inc.	Hotel	35,879,377	7	0.42	-	-	-
Wholesome Harvest	Bakery	34,983,850	8	0.40	30,718,382	8	0.39
Verizon Virginia, Inc	Communications	31,217,298	9	0.36	57,905,420	5	0.74
Faison Roanoke Office Limited	Office Building	30,044,500	10	0.35	-	-	-
Times-World Corporation	Newpaper	-	-	-	21,978,637	9	0.28
Coca-Cola Bottling Company	Bottling Plant	-	-	-	19,686,394	10	0.25
		\$ 917,573,054	-	10.61%	\$ 679,620,781	-	8.65%

Source: City of Roanoke, Commissioner of the Revenue

Table 10 Unaudited

#### CITY OF ROANOKE, VIRGINIA TAXABLE RETAIL SALES LAST TEN CALENDAR YEARS

Calendar Year	Total <u>Retail Sales (1)</u>
2010	\$ 1,676,331,018
2011	1,649,614,469
2012	1,732,017,118
2013	1,746,710,461
2014	1,785,467,436
2015	1,752,752,699
2016	1,732,156,837
2017	1,726,342,166
2018	1,839,762,418
2019	921,497,474

<sup>(1)</sup> Source: State Department of Taxation. Data excludes prescription drug sales.

## CITY OF ROANOKE, VIRGINIA RATIO OF GENERAL BONDED DEBT TO TOTAL ESTIMATED ACTUAL VALUE AND BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS

Fiscal		Total Estimated	Governmental Activities Gross Bonded	Business-type Activities Gross Bonded	Gross	Less Bonds Supported By Western Virginia	Less Bonds Supported By Hotel	Less Amount Available in Debt	Net Bonded	Ratio of Net Bonded Debt to Total Estimated	Net Bonded Debt Per
Year	Population (A)	Actual Value	Debt (C)	Debt (C)	Bonded Debt	Water Authority	Roanoke, LLC (B)	Service Fund	Debt	Actual Value	Capita
2010	97,032	8,324,026,044	254,789,731	28,812,906	283,602,637	21,987,683	-	1,213,260	260,401,694	3.13%	2,683.67
2011	97,206 (est.)	8,442,505,382	250,315,325	27,342,979	277,658,304	19,875,450	1,355,000	1,133,011	255,294,843	3.02%	2,626.33
2012	97,206 (est.)	8,515,329,364	234,279,293	26,311,567	260,590,860	17,558,082	910,000	1,317,554	240,805,224	2.83%	2,477.27
2013	98,641 (est.)	8,544,527,065	225,402,117	26,944,093	252,346,210	13,389,900	-	1,493,056	237,463,254	2.78%	2,407.35
2014	98,913 (est.)	8,526,954,997	217,261,926	26,817,066	244,078,992	10,989,900	-	1,406,148	231,682,944	2.72%	2,342.29
2015	99,320 (est.)	8,634,365,581	214,885,676	27,203,128	242,088,804	9,968,500	-	1,508,122	230,612,182	2.67%	2,321.91
2016	99,681 (est.)	8,742,785,092	210,393,462	30,109,234	240,502,696	9,405,800	-	1,011,031	230,085,865	2.63%	2,308.22
2017	99,644 (est.)	8,817,419,846	208,814,498	33,675,339	242,489,837	8,213,900	-	539,265	233,736,672	2.65%	2,345.72
2018	99,837 (est.)	9,011,349,475	199,521,519	31,488,513	231,010,032	7,003,200	-	41,733	223,965,099	2.49%	2,243.31
2019	99,920 (est.)	9,316,391,122	200,500,454	30,765,932	231,266,386	5,769,800	-	17,890	225,478,696	2.42%	2,256.59

Source - (A) Weldon - Cooper Center for Public Service

(B) Effective FY12, Hotel Roanoke, LLC debt was excluded from total bonded debt as a result of a change in the reporting of the Hotel Roanoke, LLC Note Receivable at the entity-wide level

(C) Gross Bonded Debt includes Capital Leases and Bond Premiums. See Table 15.

#### CITY OF ROANOKE, VIRGINIA COMPUTATION OF LEGAL DEBT MARGIN JUNE 30, 2019

The Charter of the City of Roanoke limits the Legal Debt to 10% of the Assessed Valuation of Real Estate within the City limits. The City has no overlapping debt.

Total Assessed Value of Real Estate, 2019 (1) 7,180,263,228 718,026,323 Legal Debt Limit: 10% 718,026,323 \$ Debt applicable to limitation: General Obligation Serial Bonds - Governmental Activities 134,632,520 General Obligation Serial Bonds - Western Virginia Water Authority (WVWA) 5,769,800 Premium on Bonds - Governmental Activities 9,589,819 Deferred Bond Costs - Governmental Activities (3,750,707)Bond Anticipation Note 29,590,944 Qualified Zone Academy Bonds (QZAB) 1.899.648 State Literary Fund Loans 250,000 Virginia Public School Authority (VPSA) School Bonds 19,203,977 Capital Leases 3,314,453 Civic Facilities Enterprise Fund - Business-type Activities 11,423,800 Premium on Bonds - Civic Facilities Enterprise Fund Debt 649,548 Bond Anticipation Note - Civic Facilities 1,184,025 Deferred Bond Costs - Civic Facilities Enterprise Fund Debt (154.302) Parking Enterprise Fund Supported Debt - Business-type Activities 9,197,700 Premium on Bonds - Parking Enterprise Fund Supported Debt 391,970 Deferred Bond Costs - Parking Enterprise Fund Supported Debt (705,428) Stormwater Enterprise Fund Supported Debt - Business-type Activities 6,513,580 Bond Anticipation Note - Stormwater 2,028,226 Premium on Bonds - Stormwater Enterprise Fund Supported Debt 236,813

#### Legal Debt Margin

Less: Available in Debt Service Fund

Total Debt

(1) Source: City of Roanoke, Commissioner of the Revenue.

Table 13 Unaudited

231,248,496 486,777,827

231.266.386

(17,890)

### CITY OF ROANOKE, VIRGINIA RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL LONG-TERM DEBT TO TOTAL GENERAL EXPENDITURES LAST TEN FISCAL YEARS

Fiscal Year	Principal (1)	Interest (1)	Total Debt Service	Total General Expenditures (2)	Percent of Debt Service to General Expenditures	
2009-10	21,869,664	11,436,671	33,306,335	324,345,350	10.3%	
2010-11	19,093,669	10,346,300	29,439,969	314,114,285	9.3%	
2011-12	21,033,664	10,338,250	31,371,914	318,343,912	9.9%	
2012-13	22,234,068	9,209,934	31,444,002	330,390,756	9.5%	
2013-14	22,092,341	8,888,882	30,981,223	340,700,280	9.1%	
2014-15	20,591,147	8,898,421	29,489,568	355,808,118	8.3%	
2015-16	22,571,454	8,301,585	30,873,039	347,306,775	8.9%	
2016-17	20,374,492	8,009,420	28,383,912	359,445,090	7.9%	
2017-18	20,842,984	8,385,823	29,228,807	368,676,839	7.9%	
2018-19	20,025,191	8,045,279	28,070,470	384,480,284	7.3%	

(1) Principal and interest payments include all general long term debt payments supported by tax revenues of the City, including those related to capital leases. Debt payments made on behalf of the Roanoke Civic Center and City of Roanoke Technology Fund are included. The Technology Fund was closed effective June 30, 2017. Debt payments made by the Roanoke City Parking Fund, Western Virginia Water Authority and the Hotel Roanoke Conference Center Commission are excluded.

During Fiscal Year 2017, the Stormwater Fund assumed responsibility for all stormwater debt, including that issued prior to the Fund's formation in FY2014. Debt payments made by the Roanoke City Stormwater Fund are excluded.

Interest payments exclude federal interest subsidies for Recovery Zone Economic Development (RZED) bonds and Qualified School Construction Bonds (QSCB).

(2) Includes expenditures of the General Funds of the City and School Board less the transfer from the General Fund to the School Board.

# THE SCHOOL BOARD OF THE CITY OF ROANOKE VIRGINIA Table of Outstanding Debt Incurred by the City of Roanoke for Roanoke City Public School Projects June 30, 2019 (Unaudited)

	Interest Rates	Issue Date	Maturity Date	Issue Amount Designated for School Improvements	Balance as of June 30, 2019
General Obligation Bonds, RCPS Portion		_,,,,,_			
Series 2010A Refunding Bonds	2.00% - 5.00%	3/11/2010	10/1/2021	18,955,400	5,782,100
Series 2010C Public Improvement Bonds	2.00% - 4.00%	8/11/2010	7/15/2030	2,459,100	1,529,267
Series 2012A Public Improvement Bonds	2.00% - 5.00%	3/14/2012	2/1/2032	1,725,000	935,000
Series 2012C Refunding Bonds	4.00% - 5.00%	3/14/2012	2/1/2025	7,805,000	7,805,000
Series 2013A Public Improvement Bonds	1.00% - 5.00%	2/27/2013	7/15/2033	2,000,000	1,322,400
Series 2013A Refunding Bonds	1.00% - 5.00%	2/27/2013	7/15/2025	8,085,000	8,085,000
Series 2013B Refunding Bonds	.37% - 2.73%	2/27/2013	7/15/2024	3,195,000	755,000
Series 2014A Public Improvement Bonds	3.00%-5.00%	3/5/2014	4/1/2034	3,000,000	2,106,000
Series 2015 Public Improvement Bonds New Money	2.00% - 4.00%	3/25/2014	4/1/2035	5,000,000	4,160,000
Series 2015 Public Improvement Bonds Refunding	2.00% - 4.00%	3/25/2014	4/1/2029	1,765,000	1,765,000
Series 2016 Public Improvement Bonds New Money	2.00% - 5.00%	3/8/2016	4/1/2036	8,500,000	7,120,000
Series 2016 Public Improvement Bonds Refunding	2.00% - 5.00%	3/8/2016	4/1/2036	6,945,000	13,305,000
Series 2017 Public Improvement Bonds New Money	3.00% - 5.00%	3/23/2017	4/1/2037	22,050,000	4,440,000
Total General Obligation Bonds:				91,484,500	
School Fund Bonds and Loans					
Virginia Public School Authority-Series 1999A	5.10% - 6.10%	11/18/1999	7/15/2019	3,100,000 (1)	155,000
Virginia Public School Authority-Series 1999B	5.10% - 6.10%	11/18/1999	7/15/2019	1,091,854 (2)	61,863
Virginia Public School Authority - Series 2000B	4.98% - 5.85%	11/16/2000	7/15/2020	2,504,568 (3)	272,087
Virginia Public School Authority - Series 2000B.1	4.98% - 5.85%	11/16/2000	7/15/2020	1,730,421 (4)	187,987
Virginia Public School Authority - Series 2000B.2	4.98% - 5.85%	11/16/2000	7/15/2020	1,730,421 (5)	187,987
Virginia Public School Authority - Series 2001B	3.10% - 5.35%	11/15/2001	7/15/2021	2,594,691 (6)	409,977
Virginia Public School Authority - Series 2001B	3.10% - 5.35%	11/15/2001	7/15/2021	2,358,808 (7)	372,706
Virginia Public School Authority - Series 2003C	3.10% - 5.35%	11/6/2003	7/15/2023	4,595,399 (8)	1,218,998
Virginia Public School Authority - Series 2004B	4.10% - 5.60%	11/1/2004	7/15/2024	1,118,756 (9)	373,748
Virginia Public School Authority - Series 2005D	4.60% - 5.10%	11/10/2005	7/15/2025	992,464 (10)	383,124
Virginia Public School Authority - Series 2005D	4.60% - 5.10%	11/11/2005	7/15/2025	3,291,459 (11)	1,270,589
Virginia Public School Authority - Series 2006B	4.22% - 5.10%	11/9/2006	7/15/2026	6,573,600 (12)	2,837,588
Virginia Public School Authority - Series 2008B	4.10% - 5.35%	12/11/2008	7/15/2028	10,580,000	3,397,323
Virginia Public School Authority - Series 2014B	3.00%- 5.00%	5/15/2014	7/15/2026	1,245,000	760,000
Virginia Public School Authority - Series 2015A Total Virginia Public School Authority Bonds:	3.00% - 5.10%	2/17/2015	7/15/2028	7,400,000 50,907,441	6,765,000
Literary Fund Loan-Lucy Addison Middle School	4.00%	10/1999	10/01/2019	5,000,000	250,000
Total Literary Fund Loan Bonds:				5,000,000	
Qualified Zone Academy Bond - Fallon Park	0%	12/29/2004	12/29/2020	439,100 (13)	81,026
Qualified Zone Academy Bond - Patrick Henry H.S.	0%	12/27/2006	12/27/2022	1,097,571 (13)	353,821
Qualified Zone Academy Bond - School Capital Projects	0%	10/31/2012	6/1/2035	2,014,104 (13)	1,464,800
Total Qualified Zone Academy Bonds:				3,550,775	
Qualified School Construction Bonds-Elementary			- 4 - 4		
Schools	0%	7/8/2010	6/1/2027	1,135,000 (14)	550,000
Total Qualified School Construction Bonds				1,135,000	
Total Outstanding Bonded Debt				\$ 152,077,716	\$ 80,463,391
				Ψ 10±,011,110	ψ 00, 100,001

Debt incurred by the City of Roanoke to fund capital projects designated for school improvements, the capital assets which are owned by the City of Roanoke, are not included in the basic financial statements of the School Board of the City of Roanoke.

#### Table 14 (continued)

The Virginia Public School Authority (VPSA) bonds are issued as replacements for requests for loans from the State Literary Fund. The State Department of Education provides an additional amount of state funding to each VPSA issue to increase the amount of funds received by the locality to the original requested amount and to establish an effective interest rate for the life of each bond at 4 percent, as indicated:

(1) \$3,250,000 proceeds received but repayment of only \$3,100,000 required. (2) \$1,250,000 proceeds received but repayment of only \$1,091,854 required. \$2,750,000 proceeds received but repayment of only \$2,504,568 required. (3) (4) \$1,900,000 proceeds received but repayment of only \$1,730,421 required. (5) \$1,900,000 proceeds received but repayment of only \$1,730,421 required. \$2,750,000 proceeds received but repayment of only \$2,594,691 required. (6) (7) \$2,500,000 proceeds received but repayment of only \$2,358,808 required. (8) \$5,000,000 proceeds received but repayment of only \$4,595,399 required. (9) \$1,300,000 proceeds received but repayment of only \$1,118,756 required. (10)\$1,160,900 proceeds received but repayment of only \$ 992,464 required. (11)\$3,850,000 proceeds received but repayment of only \$3,291,459 required. (12)\$7,500,000 proceeds received but repayment of only \$6,573,600 required. Annual payments on Qualified Zone Academy Bonds are made to a sinking fund. No interest (13)is accrued on this debt. Interest expense on Qualified School Construction Bonds is reimbursed by federal subsidy, (14)subject to available federal funding.

#### CITY OF ROANOKE, VIRGINIA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14	2012-13	2011-12	2010-11	2009-10
Debt Limit Total Net Debt Applicable to Limit	\$ 718,026,323 231,248,496	<b>,</b> ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	\$ 678,346,391 219,172,541	\$ 672,422,997 215,556,963	\$ 669,387,435 217,064,553	\$ 667,966,987 218.489.528	\$ 672,516,886 \$ 224.003,579	6 679,477,230 \$ 227,263,512	6 680,197,128 240,667,032	\$ 669,839,111
Legal Debt Margin	\$ 486,777,827		\$ 459,173,850	\$ 456,866,034	\$ 452,322,882	\$ 449,477,459	\$ 448,513,307 \$	452,213,718 \$	439,530,096	\$ 425,069,992
Total Net Debt Applicable to Limit as a Percentage of Debt Limit	32.219	% 32.99%	32.31%	32.06%	32.43%	32.71%	33.31%	33.45%	35.38%	36.54%

#### 2

#### CITY OF ROANOKE DEMOGRAPHIC STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Population (1)		Per Capita Income (2)	_	Personal Income	School Enrollment (3)	Local Unemployment Rate (4)	National Unemployment Rate (5)
2008-09	94,482		37,929	(est.)	3,636,678,000	12,303	7.7%	9.5%
2009-10	97,032		38,713	(est.)	3,747,025,000	12,266	7.4%	9.4%
2010-11	97,061	(est.)	36,948	(est.)	3,576,942,000	12,261	6.9%	9.1%
2011-12	97,206	(est.)	39,100	(est.)	3,827,065,000	13,006	6.5%	8.4%
2012-13	98,641	(est.)	38,453	(est.)	3,799,698,000	13,192	5.9%	7.8%
2013-14	98,913	(est.)	39,385	(est.)	3,915,935,000	13,390	5.7%	6.3%
2014-15	99,320	(est.)	43,053	(est.)	3,915,935,000	13,513	5.6%	5.5%
2015-16	99,681	(est.)	39,385	(est.)	3,915,935,000	13,585	4.1%	5.1%
2016-17	99,644	(est.)	40,947	(est.)	4,090,520,000	13,580	4.5%	4.5%
2017-18	99,837	(est.)	42,263	(est.)	4,211,972,000	13,601	3.4%	4.2%
2018-19	99,920	(est.)	41,946	(est.)	4,187,753,000	13,636	2.8%	3.4%

(1) Source: Weldon - Cooper Center for Public Service, except as noted

(2) Source: Bureau of Economic Analysis

(3) Source: Roanoke City Public Schools, Annual School Report

(4) Source: Virginia Employment Commission (Roanoke Metropolitan Statistical Area)

(5) Source: Bureau of Labor Statistics

Table 17 Unaudited

## CITY OF ROANOKE, VIRGINIA PRINCIPAL EMPLOYERS COMPARISON AS OF DECEMBER 31, FISCAL YEARS 2018 AND 2009

		December 31, 2018	December 31, 2009			
Employer	Rank	Ownership	Number of Employees	Rank	O <u>wnersh</u> ip	Number of Em <u>ploy</u> ees
Carilion	1	Private	1,000+	1	Private	1,000+
Roanoke City Public Schools	2	Local Govt	1,000+	2	Local Govt	1,000+
City of Roanoke	3	Local Govt	1,000+	3	Local Govt	1,000+
Carilion Services	4	Private	500-999	4	Private	1,000+
United Parcel Service	5	Private	500-999	5	Private	500-999
Walmart	6	Private	500-999	7	Private	500-999
United States Postal Service	7	Federal Govt	500-999	-	Federal Govt	-
Virginia Western Community College	8	State Govt	500-999	9	State Govt	500-999
Kroger	9	Private	500-999	10	Private	500-999
Anthem	10	Private	500-999	8	Private	500-999
Healthmarc	-	Private	-	6	Private	500-999

Source: Virginia Employment Commission (VEC) and Roanoke Regional Partnership

Note: Total employee count no longer available from VEC

#### ROANOKE CITY PUBLIC SCHOOLS EDUCATIONAL STATISTICS LAST TEN FISCAL YEARS (Unaudited)

	2	018-19	2	017-18	2	016-17	2	015-16	2	2014-15	2	013-14	2	012-13	2	011-12	2010-11	2009-10
Average Daily Membership		13,636		13,601		13,580		13,585		13,513		13,390		12,438		13,006	12,262	12,266
Total Graduates		885		858		781		811		783		667		744		746	776	698
Dropout Rate Percentage		3.37%		3.57%		3.19%		3.60%		3.67%		3.48%		4.91%		5.37%	4.03%	6.06%
Student Attendance Rate		94%		94%		94%		94%		94%		93.79		94%		94%	94%	94%
Total Per Pupil Cost	\$	13,951	\$	13,355	\$	12,929	\$	12,404	\$	12,472	\$	11,841	\$	11,825	\$	11,328	\$11,083	\$11,227
Local Composite Index of																		
Ability to Pay		34%		34%		34%		34%		36%		37%		37%		37%	39%	35.82%
Average Teacher Salary	\$	56,338	\$	53,687	\$	50,277	\$	48,707	\$	47,845	\$	50,509	\$	47,363	\$	43,654	\$44,425	\$43,276
per 1,000 Students		*		110.2		113.7		112.1		116.1		110.9		115.0		87.7	87.4	87.1

Source: Department of Testing, Roanoke City Public Schools and the Annual School Report Average Daily Membership for this table is taken from end of year data in the Annual School Report

Table 19

## ROANOKE CITY PUBLIC SCHOOLS PERSONNEL STAFFING - FULL TIME EQUIVALENTS (FTE) LAST TEN FISCAL YEARS (Unaudited)

	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14	2012-13	2011-12	2010-11	2009-10
Superintendent	1	1	1	1	1	1	1.0	1.0	1.0	1.0
Asst. Supt./Executive	7	6	6	7	7	7	6.0	6.0	7.0	7.0
Director/Supervisor	33	35	34	34	35	31.55	36.6	33.0	36.0	36.8
Principal/Asst. Principal	63	57.6	55.8	53.8	52.8	52.8	53.8	54.0	52.8	52.0
Classroom Teacher	1056.26	1047.66	1054.11	1045.61	1052.86	1050.56	1,045.4	1,034.0	1,008.4	1,064.6
Guidance Counselor	45.6	45.6	45.6	44.6	44.6	43.6	43.6	41.1	38.5	44.0
Librarian	25.6	25.6	26	26	26	26	26.0	26.0	26.0	27.0
Other Professional	80	80.6	81.4	81.4	69.8	61.9	72.4	57.0	18.0	19.0
Clerical	92	101	96	96	96.55	96.55	97.1	96.5	97.8	91.0
Teacher Aides	347	342	318.8	308.8	308.1	296.92	302.1	313.0	340.6	321.1
Attendance & Health	1	1	1	1	1	1	1.0	1.0	41.9	42.2
Pupil Transportation	2	2	2	2	2	2	2.0	2.0	2.0	2.0
Maintenance of Plant	37	36	34	34	31	36	40.0	53.0	53.0	39.0
Operation of Plant	125	124	121	122	119	121	119.0	132.5	118.0	117.0
Food Services	2	2	2	55	62	69	77.0	108.0	102.0	99.0
Total Personnel	1,917.5	1,907.1	1,878.7	1,912.2	1,908.7	1,896.9	1,922.9	1,958.1	1,942.9	1,962.7

Source: Roanoke City Public Schools, Department of Human Resources

<sup>\*</sup> Effective FY 19, this information was no longer available on the Annual School Report

#### ROANOKE CITY PUBLIC SCHOOLS FREE LUNCH APPROVALS BY SCHOOL LAST TEN FISCAL YEARS (Unaudited)

	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14	2012-13	2011-12	2010-11	2009-10
Elementary Schools:	-									
Crystal Spring	57	63	57	48	55	51	57	63	65	58
Fairview	348	380	372	329	391	389	390	388	367	387
Fallon Park	363	452	453	461	551	553	533	517	522	480
Fishburn Park	111	185	201	143	134	167	152	132	143	112
Garden City	148	184	180	190	226	245	218	232	218	239
Grandin Court	104	106	102	92	108	104	95	114	106	122
Highland Park	164	201	203	200	217	230	213	231	239	237
Huff Lane(a)	0	0	0	0	0	0	0	0	0	166
Hurt Park	278	288	317	348	366	355	381	282	258	269
Lincoln Terrace	238	253	277	266	277	247	221	222	169	250
Monterey	262	260	268	301	400	386	339	316	343	316
Morningside	161	201	218	225	250	252	227	214	223	216
Preston Park	245	293	275	240	330	311	286	245	217	222
Roanoke Academy	254	283	303	325	432	411	398	411	448	302
Round Hill	374	397	422	428	534	530	500	419	429	201
Virginia Heights	160	180	166	206	214	246	230	253	265	214
Wasena	87	127	136	138	151	164	168	119	120	149
Westside	464	442	483	568	673	664	619	546	468	462
Middle Schools:										
Addison	388	433	403	393	467	480	476	431	398	392
Breckinridge	356	362	288	266	369	356	353	362	366	416
Fishwick	340	374	362	379	461	489	457	401	394	434
Madison	251	330	327	323	309	295	273	285	279	294
Wilson	261	277	240	252	233	263	254	260	237	244
High Schools:										
William Fleming	735	839	757	672	957	891	841	827	856	913
Forest Park Academy(c)	0	0	0	82	125	119	156	156	206	196
Patrick Henry	827	1154	1077	952	956	892	857	838	837	915
Noel Taylor Learning Center (c)	0	0	0	65	88	108	89	86	92	105
Total Free Lunch Approvals	6,976	8,064	7,887	7,892	9,274	9,198	8,783	8,350	8,265	8,311
	d.	d.	d.	d.	.,	-,	·	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·
Total ADM	13,636	13,601	13,580	13,771	13,623	13,552	13,192	13,006	12,262	12,266
	•	,	•		•		•			
Percentage Free Lunch	51.16%	59.29%	58.08%	57.31%	68.08%	67.87%	66.58%	64.20%	67.40%	67.76%

a. Huff Lane Elementary School was consolidated with Round Hill Elementary School beginning with the 2010-2011 school year.

Source: Roanoke City Public Schools Department of Food and Nutrition

b. During Fiscal Year 16, Roanoke City Schools participated in the Community Eligibility Provision, a program that allows the highest poverty school districts to serve breakfast and lunch at no cost to all enrolled students without the burden of collecting household applications. The total free lunch approvals decreased in fiscal 16 because the school division no longer had to take income applications for participation in free lunch which the above table represents.

c. Forest Park Academy and Noel C. Taylor Learning Academy students' approvals are in the home school in which the students are assigned beginning the 2016-17 school year.

#### ROANOKE CITY PUBLIC SCHOOLS CAPITAL ASSET STATISTICS June 30, 2019 (Unaudited)

Elementary Schools:           Crystal Spring         19.0         425         456         344           Fairview         30.0         775         600         556           Fallon Park         43.0         850         624         660           Fishburn Park         25.0         750         480         321           Garden City         25.0         575         456         274           Grandin Court         16.0         525         480         342	533 69% 89% 0 568 67% 91% 0 233 31% 49% 0 260 45% 57% 0 345 66% 72% 0 380 72% 83% 0 348 58% 91% 0
Fairview         30.0         775         600         556           Fallon Park         43.0         850         624         660           Fishburn Park         25.0         750         480         321           Garden City         25.0         575         456         274           Grandin Court         16.0         525         480         342	533 69% 89% 0 568 67% 91% 0 233 31% 49% 0 260 45% 57% 0 345 66% 72% 0 380 72% 83% 0 348 58% 91% 0
Fallon Park         43.0         850         624         660           Fishburn Park         25.0         750         480         321           Garden City         25.0         575         456         274           Grandin Court         16.0         525         480         342	568     67%     91%     0       233     31%     49%     0       260     45%     57%     0       345     66%     72%     0       380     72%     83%     0       348     58%     91%     0
Fishburn Park         25.0         750         480         321           Garden City         25.0         575         456         274           Grandin Court         16.0         525         480         342	233 31% 49% 0 260 45% 57% 0 345 66% 72% 0 380 72% 83% 0 348 58% 91% 0
Garden City         25.0         575         456         274           Grandin Court         16.0         525         480         342	260 45% 57% 0 2 345 66% 72% 0 3 380 72% 83% 0 3 348 58% 91% 0
Grandin Court 16.0 525 480 342	2 345 66% 72% 0 380 72% 83% 0 348 58% 91% 0
	380 72% 83% 0 348 58% 91% 0
	348 58% 91% 0
Highland Park 27.0 525 456 355	
Hurt Park 27.0 600 384 365	294 49% 82% 0
Lincoln Terrace 26.0 600 360 353	
Monterey 29.0 775 520 495	533 69% 103% 0
Morningside 26.0 500 312 288	228 46% 73% 0
Preston Park 23.0 525 474 531	481 92% 101% 1
Roanoke Academy 31.0 750 530 450	304 41% 57% 0
Round Hill 36.0 695 792 694	612 88% 77% 0
Virginia Heights 22.0 425 332 322	309 73% 93% 0
Wasena 15.0 400 288 224	201 50% 70% 0
Westside 48.0 850 816 756	666 78% 82% 0
Middle Schools:	
Addison 40.0 1,075 720 609	593 55% 82% 0
Breckinridge 33.0 550 630 624	674 123% 107% 1
Fishwick 37.0 775 660 571	529 68% 80% 0
Madison 35.0 900 690 585	576 64% 83% 0
Wilson 40.0 975 840 487	564 58% 67% 0
High Schools:	
William Fleming 93 2,100 1,850 1,659	9 1,678 80% 91% 0
Patrick Henry 81 2,059 1,850 1,923	3 1,943 94% 105% 0
Regional Program: Roanoke Valley Governor's School 12 160 275 260	264 165% 96% 0

Source: Roanoke City Public Schools Department of Fiscal Services

Note: The Roanoke Valley Governor's School has a morning session and an afternoon session, with approximately 60% of the student body attending the morning session. Students are enrolled at their home schools; approximately half of the students are enrolled in other school districts within the region.

#### THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA

Table of Capital Assets by Location June 30, 2019 (Unaudited)

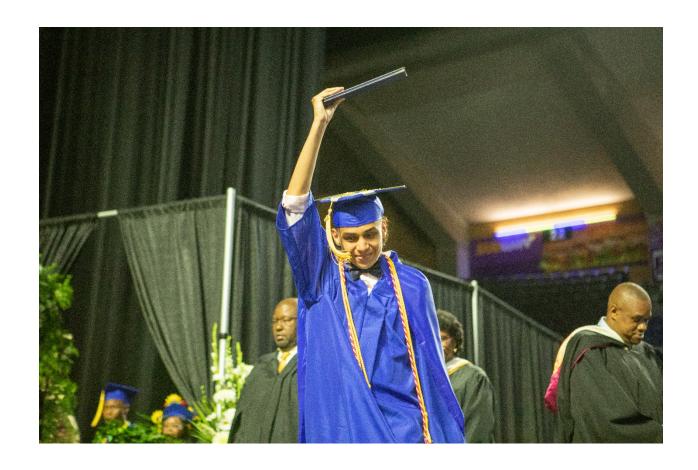
Location	<u> </u>	Land		Buildings and tructures	Ec	quipment		nstruction in Progress	 Total
William Fleming High School	\$	237,993	\$	61,905,256	\$	289,253	\$	91,528	\$ 62,524,030
Patrick Henry High School	•	31,127		60,510,778	•	762,793	,	- ,	\$ 61,304,698
Lucy Addison Aerospace Middle School		12,015		13,681,314		89,773		_	\$ 13,783,102
James Breckinridge Middle School		37,500		7,371,560		259,573		59,772	\$ 7,728,405
John P. Fishwick Middle School		36,005		6,509,390		191,897		· -	\$ 6,737,292
James Madison Middle School		9,883		5,789,893		126,818		-	\$ 5,926,594
William Ruffner Operations Center		35,329		4,198,207		2,813,913		-	\$ 7,047,449
Woodrow Wilson Middle School		12,500		12,544,934		177,363		-	\$ 12,734,797
Crystal Spring School		153,444		5,394,626		146,888		-	\$ 5,694,958
Fairview School		21,566		5,223,971		95,090		-	\$ 5,340,627
Fallon Park School		13,700		15,966,515		155,285		2,580,870	\$ 18,716,370
Fishburn Park School		4,236		3,273,282		115,315		314,673	\$ 3,707,506
Forest Park Academy		27,992		3,907,741		68,656		=	\$ 4,004,389
Garden City School		26,850		5,360,101		75,579		-	\$ 5,462,530
Grandin Court School		33,700		2,980,224		131,008		-	\$ 3,144,932
Highland Park School		600		5,835,932		157,850		-	\$ 5,994,382
Hurt Park School		2,085		4,446,839		98,571		-	\$ 4,547,495
Lincoln Terrace School		18,000		3,069,721		108,833		59,897	\$ 3,256,451
Monterey School		15,000		4,783,797		103,948		-	\$ 4,902,745
Morningside School		22,700		3,345,387		107,201		-	\$ 3,475,288
Noel C. Taylor Academy at Oakland		78,727		2,067,523		43,418		15,510	\$ 2,205,179
Preston Park School		33,956		3,933,703		55,578		-	\$ 4,023,237
Raleigh Court School		18,750		1,153,748		-		-	\$ 1,172,498
Roanoke Academy for Math and Science		15,000		13,102,425		111,421		-	\$ 13,228,846
Round Hill School		47,790		18,235,663		219,927		122,753	\$ 18,626,133
Virginia Heights School		32,750		7,037,178		155,590		-	\$ 7,225,518
Wasena School		20,000		4,377,768		61,538		-	\$ 4,459,306
Westside School		45,000		7,066,676		136,736		-	\$ 7,248,412
Governor's School for Math and Science		=		4,116,544		275,823		-	\$ 4,392,367
School Administration		8,050		1,005,426		917,808		-	\$ 1,931,284
Warehouse		=				435,166		-	\$ 435,166
School Transportation		360,000		1,883,395		160,287		-	\$ 2,403,682
Total Capital Assets	\$	1,412,248	\$ 3	00,079,516	\$	8,648,899	\$	3,245,003	\$ 313,385,666

Note (1): Land, buildings, structures, and construction in progress are owned by the City of Roanoke on behalf of the Roanoke City Public Schools and, as such, are not included in the basic financial statements of the School Board of the City of Roanoke. Equipment of the School Board is shown by location without any adjustment for accumulated depreciation. This schedule is presented only for informational purposes.

Note (2): Construction in Progress is provided by the City of Roanoke.

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## **COMPLIANCE SECTION**



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### THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA

#### Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2019

Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Grant Award Dates	Federal CFDA Number	Pass-through Entity Identifying Number	Cluster Amounts	Federal Expenditures
Program or Cluster Title	_				
National School Lunch Program - Commodities Schools (2)	7/1/2018-6/30/2019	10.555	CFDA #10.555	562,778	
Department of Education:	7/4/0040 0/00/0040	10.550	D 1 4 4 4 4 4 4 4 5 7 4 6	0.445.074	
National school breakfast program National school lunch program	7/1/2018-6/30/2019 7/1/2018-6/30/2019	10.553 10.555	Project source 405910 Project source 406230	2,115,274 5,741,978	
National school Lunch Program Equipment Assistance Grant	7/1/2018-6/30/2019	10.579	Project Code 86804; DUNS 878934835	23,664	
Summer Food Service Program for children Total National School Lunch	7/1/2018-6/30/2019	10.559	EIN 54-6001775; DUNS 809740459 + 3623	353,566	8,797,260
Department of Health:					2,. 2. ,_22
Child and Adult Care Food Program Total Child Nutrition	7/1/2018-6/30/2019	10.558	EIN 54-6001775; DUNS 809740459 + 3623	227,770	227,770
Fresh Fruit and Vegetable Program	7/1/2018-6/30/2019	10.582	Project source 405990		387,153
Total Department of Agriculture					\$ 9,412,184
·					
Direct Payments:					
ROTC language and culture training grants	12/17/2013	12.357	N/A		115,138
Total Department of Defense					\$ 115,138
Department of Criminal Justice:					
Direct Payments: Juvenile Justice & Delinquency Prevention - JJDP Title II Pass Program	1/1/2018-12/31/2018	16.540	18-B3230JJ15		17,300
Juvenile Justice & Delinquency Prevention - JJDP Title II Pass Program	1/1/2019-12/31/2019	16.540	19-D3230JJ16		18,352
Total Department of Criminal Justice					\$ 35,652
Department of Education:  Passed Through Commonwealth of Virginia Department of Education:					
Adult Education - Basic Grants to States	7/1/2018-6/30/2019	84.002	Grant Award #, AEFLA-42801-139-1617, Federal Award ID #, V002A180047		127,288
Title I-A Improving Basic Programs 2018	7/1/2017-9/30/2019	84.010	S010A170046	2.087.290	
Title I-A Improving Basic Programs 2019 Total Title I-A Improving Basic Programs	7/1/2018-9/30/2020	84.010	S010A180046	4,893,473	6,980,763
					0,300,703
Title I-D SOP Detention Center Reading Program 2018 Title I-D SOP Detention Center Reading Program 2019	7/1/2017-9/30/2019 7/1/2018-9/30/2020	84.013 84.013	S013A170046 S013A180046	700 1,691	
Total Title I-D SOP - Neglected and Delinquent					2,391
Special Education-Grants to States - Federal (IDEA, Part B Section 611 Flow-through) 2018	7/1/2017-9/30/2019	84.027	H027A170107	1,421,540	
Special Education-Grants to States - Federal (IDEA, Part B Section 611 Flow-through) 2019 Special Education - preschool grants (IDEA, Part B Section 619) 2018	7/1/2018-9/30/2020 7/1/2017-9/30/2019	84.027 84.173	H027A180107 H173A170112	2,507,480 28,859	
Special Education - preschool grants (IDEA, Part B Section 619) 2019	7/1/2018-9/30/2020	84.173	H173A180112	74,665	4 000 540
Total Special Education (IDEA)					4,032,543
Career and Technical Education: Basic grants to states (Perkins) 2019	7/1/2018-6/30/2019	84.048	V048A180046	396,121	
Career and Technical Education: Perkins Secondary Programs Reserve Total Career and Technical Education: Basic grants to states (Perkins)	7/1/2018-6/30/2019	84.048	V048A170046	1,839	397,960
Title X-C McKinney-Vento Homeless 2019	7/1/2018-9/30/2020	84.196	Direct, G12417		68,000
21st Century CLC (Title IV-B) - Breckinridge Yr3 2017	7/1/2016-9/30/2018	84.287	S287C160047	517	
21st Century CLC (Title IV-B) - Garden City Yr3 2018	7/1/2017-9/30/2019	84.287	S287C170047	4,538	
21st Century CLC (Title IV-B) - Hurt Park Yr3 2018	7/1/2017-9/30/2019	84.287	S287C170047	18,551	
21st Century CLC (Title IV-B) - Hurt Park Yr1 2019 21st Century CLC (Title IV-B) - Fishwick Yr2 2018	7/1/2018-9/30/2020 7/1/2017-9/30/2019	84.287 84.287	\$287C180047 \$287C170047	189,244 121	
21st Century CLC (Title IV-B) - Fishwick Yr3 2019	7/1/2018-9/30/2020	84.287	S287C180047	150,672	
21st Century CLC (Title IV-B) - Morningside Yr2 2018	7/1/2017-9/30/2019	84.287	S287C170047	57,162	
21st Century CLC (Title IV-B) - Morningside Yr3 2019 21st Century CLC (Title IV-B) - RAMS Yr3 2017	7/1/2018-9/30/2020 7/1/2016-9/30/2018	84.287 84.287	\$287C180047 \$287C160047	85,084 116	
21st Century CLC (Title IV-B) - Round Hill Yr3 2018	7/1/2017-9/30/2019	84.287	S287C170047	17,786	
21st Century CLC (Title IV-B) - Westside Yr3 2018	7/1/2017-9/30/2019	84.287	S287C170047	8,725	
21st Century CLC (Title IV-B) - William Fleming High School Yr2 2018 21st Century CLC (Title IV-B) - William Fleming High School Yr3 2019	7/1/2017-9/30/2019 7/1/2018-9/30/2020	84.287 84.287	S287C170047 S287C180047	9,437 130,966	
21st Century CLC (Title IV-B) - Woodrow Wilson Yr2 2018	7/1/2017-9/30/2019	84.287	S287C170047	11,150	
21st Century CLC (Title IV-B) - Woodrow Wilson Yr2 2019 Total 21st Century Community Learning Centers (Title IV, Part B)	7/1/2018-9/30/2020	84.287	S287C180047	140,565	824,633
Title IV - Part A LEA Student Support and Academic Enrichment 2018	7/1/2017-9/30/2019	84.424	S424A170048	142,062	
Title IV - Part A LEA Student Support and Academic Enrichment 2018  Title IV - Part A LEA Student Support and Academic Enrichment 2019	7/1/2017-9/30/2019	84.424	S424A170048 S424A180048	390,669	
Total Title IV - Part A LEA Student Support and Academic Enrichment					532,731
English language acquisition grant (Title III, Part A) English language acquisition grant (Title III, Part A)	7/1/2017-9/30/2019 7/1/2018-9/30/2020	84.365 84.365	S365A170046 S365A180046	119,516 82,094	
English language acquisition grant (Title III-A, Immigrant Children & Youth)	7/1/2017-9/30/2019	84.365	S365A170046	10,717	
English language acquisition grant (Title III-A, Immigrant Children & Youth)	7/1/2018-9/30/2020	84.365	S365A180046	8,467	200 72
Total English language acquisition grants					220,794
Improving Teacher Quality State Grants (Title II, Part A) 2017	7/1/2016-9/30/2018	84.367	S367A160044	1,184	
Improving Teacher Quality State Grants (Title II, Part A) 2018	7/1/2017-9/30/2019	84.367	S367A170044	92,426	
Improving Teacher Quality State Grants (Title II, Part A) 2019 Total Improving Teacher Quality State Grants	7/1/2018-9/30/2020	84.367	S367A180044	718,927	812,536
Total Department of Education					\$ 13,999,640

### THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA A COMPONENT UNIT OF THE CITY OF ROANOKE, VIRGINIA

#### Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2019

Department of Medical Assistance Services:				
Passed Through Commonwealth of Virginia Department of Medical Assistance Services: FAMIS Reimbursement	7/1/2018-6/30/2019	93.767	-	16,154
Medicaid Reimbursement	7/1/2018-6/30/2019	93.778		 324,453
Total Department of Medical Assistance Services				\$ 340,607
Total Expenditures of Federal Awards				\$ 23.903.221

#### NOTE 1 - BASIS OF PRESENTATION:

The accompanying schedule of federal expenditures includes the activity of all federally assisted programs of the School Board of the City of Roanoke, Virginia and is presented on the modified accrual basis of accounting, as described in Note 1 to the School Board of the City of Roanoke's basic financial statements. All federal awards received directly from federal agencies, as well as federal awards passed through other government agencies, are included on this schedule.

#### NOTE 2 - FOOD DISTRIBUTION:

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

#### NOTE 3 - INDIRECT COST RATE

The School Board of the City of Roanoke, Virginia used the federal indirect cost rates as furnished by Virginia Department of Education. The restricted rates are 3.3% and 15.7%, respectively.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of the Roanoke City School Board Roanoke, Virginia

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties*, *Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, each major fund, and the remaining fund information of the School Board of the City of Roanoke, Virginia (the "School Board"), a component unit of the City of Roanoke, Virginia, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School Board's basic financial statements, and have issued our report thereon dated October 31, 2019.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School Board's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the School Board's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School Board's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Brown, Edwards & Company, S. L. P. CERTIFIED PUBLIC ACCOUNTANTS

Roanoke, Virginia October 31, 2019



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Members of the Roanoke City School Board Roanoke, Virginia

#### Report on Compliance for Each Major Federal Program

We have audited the School Board of the City of Roanoke, Virginia's (the "School Board"), a component unit of the City of Roanoke, Virginia, compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School Board's major federal programs for the year ended June 30, 2019. The School Board's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School Board's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements*, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School Board's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the School Board complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

#### **Report on Internal Control Over Compliance**

Management of the School Board is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School Board's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School Board's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards & Company, S. L. P.

Roanoke, Virginia October 31, 2019

#### THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA

#### SUMMARY OF COMPLIANCE MATTERS June 30, 2019

As more fully described in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the School Board of the City of Roanoke, Virginia's compliance with certain provisions of the laws, regulations, contracts, and grants shown below.

#### STATE COMPLIANCE MATTERS

Code of Virginia
Budget and Appropriation Laws
Cash and Investment Laws
Conflicts of Interest Act
Local Retirement Systems
Procurement Laws

State Agency Requirements Education

#### FEDERAL COMPLIANCE MATTERS

Compliance Supplement for Single Audits of State and Local Governments

Provisions and conditions of agreements related to federal programs selected for testing.

#### THE SCHOOL BOARD OF THE CITY OF ROANOKE, VIRGINIA

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2019

#### A. SUMMARY OF AUDITOR'S RESULTS

- 1. The auditor's report expresses an **unmodified opinion** on the financial statements.
- 2. **No significant deficiencies** relating to the audit of the financial statements were reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. No instances of noncompliance material to the financial statements were disclosed.
- 4. **No significant deficiencies** relating to the audit of the major federal award program was reported in the Independent Auditor's Report on Compliance For Each Major Program and on Internal Control over Compliance Required By the Uniform Guidance.
- 5. The auditor's report on compliance for the major federal award programs expresses an **unmodified opinion**.
- 6. The audit disclosed **no audit findings relating to major programs**.
- 7. The major programs of the School Board are:

Name of Program	CFDA#
Special Education Cluster:	
Special Education – grants to States – Federal (IDEA, Part B)	84.027
Special Education – preschool grants (IDEA)	84.173
21st Century CLC (Title IV-B)	84.287

- 8. The threshold for distinguishing Type A and B programs was \$750,000.
- 9. The School Board of the City of Roanoke was determined to be a low-risk auditee.

#### **B. FINDINGS – FINANCIAL STATEMENT AUDIT**

None.

#### C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS AUDIT

None.

#### D. FINDINGS - COMMONWEALTH OF VIRGINIA

None.

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