



WILLIAMSBURG  
JAMES CITY COUNTY  
PUBLIC SCHOOLS  
— EST. 1955 —

# Annual Comprehensive Financial Report

A Component Unit of James City County, Virginia

For the Fiscal Year Ended June 30, 2023



WILLIAMSBURG  
JAMES CITY COUNTY  
PUBLIC SCHOOLS  
EST. 1955

*Serving the City of Williamsburg and the County of  
James City*

# Annual Comprehensive Financial Report

For the Fiscal Year Ended June 30, 2023  
(With Report of Independent Auditor thereon)

**Prepared By:**

WJCC Department of Finance  
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[wjccschools.org](http://wjccschools.org)

**WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

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**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Members of the School Board and School Board Officials as of July 1, 2023

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**City of Williamsburg**

Ms. Andrea Donnor.....School Board Member  
Ms. Julie Hummel.....School Board Member

**James City County**

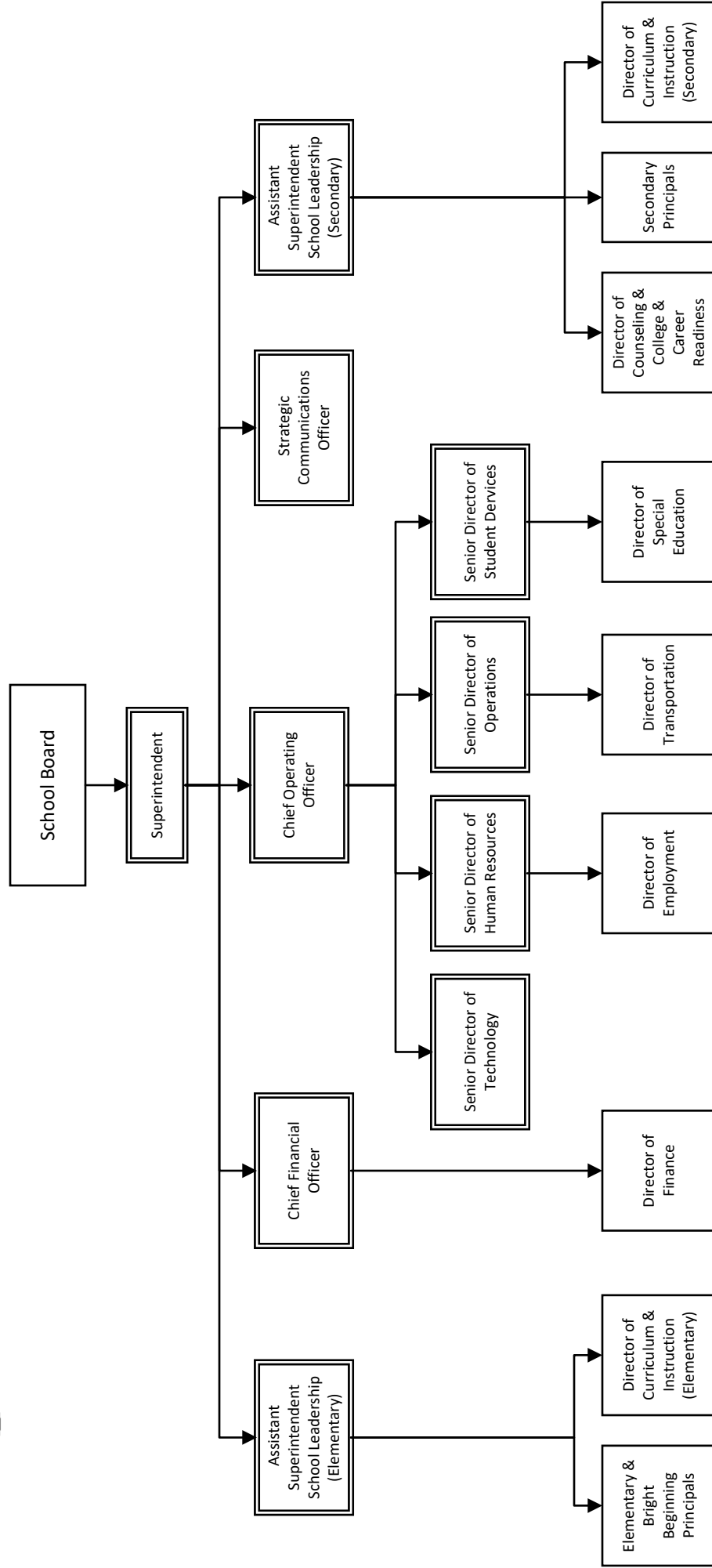
Mr. D. Greg Dowell, Jr. ....Chair  
Ms. Sarah Ortego ..... Vice-Chair  
Mr. James Beers.....School Board Member  
Ms. Kimberley Hundley.....School Board Member  
Ms. Sandra Young .....School Board Member

**Officials**

Dr. Olwen E. Herron..... Superintendent of Schools  
Ms. Y. Rene Ewing..... Chief Financial Officer  
Ms. Kelsie Bowen ..... Director of Finance  
Ms. Beth Allar.....Clerk  
Ms. Jennifer D. Tomes..... Treasurer



# Williamsburg-James City County Public Schools Organization Chart







December 7, 2023

**WJCC School Board**

**D. Greg Dowell, Jr.,**  
**M.A.P.P.**  
Chair  
Stonehouse District

**Sarah Ortego**  
Vice-Chair  
Powhatan District

**James W. Beers, Ph.D.**  
Parliamentarian  
Roberts District

**Andrea Donnor**  
City of Williamsburg

**Julie Y. Hummel,**  
**M.Ed.**  
City of Williamsburg

**Kimberly Hundley**  
Jamestown District

**Sandra S. Young,**  
**M.S.Ed.**  
Berkeley District

**Superintendent**  
Olwen E. Herron, Ed.D.

To Citizens  
of James City County, Virginia:

To Citizens  
of the City of Williamsburg, Virginia:

To School Board Members  
of Williamsburg-James City County Public Schools:

The Annual Comprehensive Financial Report (ACFR) of Williamsburg-James City County Public Schools (WJCC, or the School Division), a component unit of James City County, Virginia, for the fiscal year that ended June 30, 2023, is hereby submitted. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and includes all disclosures necessary to understand the School Division's financial activities. The responsibility for the accuracy, completeness and fairness of the data presented, as well as all accompanying disclosures, rests with the School Division.

This report is prepared in conformity with accounting principles generally accepted in the United States of America for governments as promulgated by the Governmental Accounting Standards Board (GASB). This report is intended to present a comprehensive summary of significant financial data to meet the needs of the citizens, taxpayers, financial institutions, and the Williamsburg-James City County School Board (the School Board). Generally accepted accounting principles (GAAP) require that management provide a narrative introduction and an overview and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is intended to complement and accompany the required MD&A. The MD&A can be found immediately following the independent auditors' report.

The firm of Cherry Bekaert LLP performed the audit of Williamsburg-James City County Public Schools this year. They were awarded the contract to provide the annual financial audit through the year ended June 30, 2027, with an opportunity for five one year renewals, as part of a combined proposal between Williamsburg-James City County Public Schools, James City County, James City County Service Authority, James City County Economic Development Authority, Virginia Peninsula Regional Jail Authority, the Middle Peninsula Juvenile Detention Center, Williamsburg Area Transit Authority, and the Williamsburg Area Medical Association Corporation trading as Olde Towne Medical and Dental Center. The unmodified report of Cherry Bekaert LLP, the highest possible result of the audit process, accompanies the financial statements in this report.

The School Division was developed as a result of an agreement of consolidation between the governing bodies and the school boards of the City of Williamsburg (the City) and James City County (the County) on January 14, 1954. The Division is considered a component unit of James City County.

This report includes all funds that are controlled by or dependent on the School Superintendent and School Board. Additional information regarding the School Division's financial reporting entity may be found in the notes to the basic financial statements. During school year 2022-2023, the School Division operated three high schools (Grades 9-12), four middle schools (Grades 6-8), and nine elementary schools (Grades K-5). The School Division served 11,308 K-12 students and 341 Pre-K students and provided a full range of educational services appropriate to grades Pre-K through 12, including regular and enriched academic education, specialized education, occupational education, and programs for those with limited English proficiency. These programs are supplemented by a wide variety of offerings in fine arts and athletics.

## **ECONOMIC OUTLOOK AND CONDITION**

The School Division has seen a gradual increase in economic activity during the current fiscal year. Overall, total intergovernmental revenue increased by 3.4% from last year. Total intergovernmental revenue amounted to \$177.5 million, of that amount, \$94.8 million was revenue from the City and the County, \$66.7 million represented aid from the Commonwealth of Virginia (the Commonwealth), and \$15.9 million was revenue from the federal government.

Projected enrollment for the 2024 fiscal year is 11,308, which is the actual enrollment as of September 2022. FY2024 includes a net increase in staffing of 27.5 over FY2023 for a total of 2,005.16 Full Time Equivalent positions.

The School Division opened a new middle school, James Blair, at the beginning of the 2019 fiscal year. There are three elementary schools that were constructed over 35 years ago but have all undergone additions or renovations within the last 21 years. There are two secondary schools that were constructed over 35 years ago, but both have undergone additions or renovations within the last three years.

## **MAJOR INITIATIVES**

For school year 2022 – 2023, WJCC staff continued focusing on academic excellence, prioritizing in-person instruction paired with an emphasis on student attendance rates, working collaboratively, prioritizing partnerships with families and the community, keeping student learning and quality instruction at the core of the school division's work and preparing students for future careers and exemplary citizenship. Overall, the division's student enrollment increased by approximately three hundred students from the previous school year and 15 of the 16 schools remained fully accredited. One school was accredited with conditions and continues working to meet all expectations defined in the state accreditation model. Typical benchmarks for student and school success, such as PALS, VKRP, common assessments and the Virginia Growth Assessments in reading and mathematics were used to identify areas of academic need and to inform instructional planning.

The Spring 2023 SOL results showed that WJCC Schools outperformed the state average in all five tested areas (English reading & writing, mathematics, science, and history/social science). In comparison to the Spring 2022 SOL results, WJCC Schools' performance remained constant in English reading, and showed

improvement across the other four content areas of writing, mathematics, science, and history. Although we have not completely returned to pre-pandemic levels, our staff is committed to embracing the forward momentum and continuing the work. Additionally, the data showed a need for increasing specific student subgroups' performance in English reading, mathematics, and science. WJCC Schools will continue utilizing multiple data points to strategically plan, provide quality first-time instruction, and accelerate all students' achievement. In closing, the On-Time High School Graduation Rate (OTGR) saw a slight decrease from 94.1% in the Spring of 2022 to 92.7% for the Spring 2023 students graduating on time.

The FY2023 budget maintained a strategic focus on staffing and providing resources and materials to support quality teaching and learning for increased student achievement. Division staff responded with fortitude to maintain WJCC Schools' reputation for excellence, no matter the challenge.

## **FINANCIAL INFORMATION**

### **Internal Controls**

Internal controls are designed to provide reasonable assurance that assets of the reporting entity are protected from loss, theft, or misuse, and to ensure that reliable financial records are maintained for preparation of financial statements that are in conformity with generally accepted accounting principles.

Internal control evaluations occur with the above guidelines when the annual audit process is undertaken and they are felt to adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. In addition, this internal control structure is subject to periodic evaluation by management of the School Division.

### **Budgetary Controls**

Budgetary controls are maintained to ensure compliance with Virginia statutes governing public entities and school operations. These statutes provide legal standards for preparing, presenting, adopting, and administering the budget. The School Board presents a proposed budget to the City and the County governing bodies, who then adopt their own operating and capital project budgets incorporating their contributions to the School Division. The School Board makes any required adjustments, and then adopts an amended budget. The Superintendent is authorized to make expenditures and commitments of funds as approved by the School Board in the adopted annual budget in accordance with the School Board's policies and applicable state and federal regulations and laws. The legal level of budgetary control is at the fund level in regard to County and City appropriations (i.e., the level at which expenditures cannot legally exceed the appropriated amount). However, the School Board has established the function<sup>1</sup> level as their level of control over the budget.

The School Division also maintains an encumbrance accounting system as one method of accomplishing budgetary control. Outstanding encumbrances are reported as an assignment of fund balance of the General Fund at year end. Beginning with the 1996-1997 fiscal year, a contractual agreement exists with

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<sup>1</sup> (Defined functional areas are: general and administrative, instruction, pupil transportation, attendance and health services, operations and maintenance, and technology).

the City and County that documents the required disposition of unexpended appropriated School funds at year-end. The most recent amendment to the agreement was in May 2022.

### **Financial Highlights**

The Williamsburg-James City County Public Schools continues to be in sound financial condition as demonstrated by the basic financial statements included in this report. As reflected in the reports:

- WJCC met its expense obligations and returned a total of \$9.6 million in unexpended appropriations to the City and County;
- Local tax resources from the City and County continue to be a major funding source for the division;
- WJCC financial health remains stable and there is measured optimism regarding the economic recovery from the COVID-19 pandemic.

Williamsburg-James City County Public Schools is a component unit of James City County, Virginia, and the County is the legal holder of debt related to the acquisition of school facilities.

While the School Division will continue to operate within a balanced budget, there is a high level of anticipation in regard to the State funding of K-12 education in the first year of the 2024-26 biennial budget. Increased costs for fuel, utilities, and health insurance as well as competitive compensation will also put greater strain on the budget. Developing a balanced budget that continues to provide for our number one priority of teaching and learning will remain a challenge.

### **Long-Term Financial Planning**

The annual budget reflects WJCC's varied plans by allocating resources to carry out the goals defined through the division wide planning processes. The major planning activities are:

- **WJCC's Approved Budget** – adopted annually by the School Board and reflects ongoing programs as well as initiatives for the next fiscal year.
- **Capital Improvement Program** – adopted annually by the School Board and contains the ten-year capital improvement plans.
- **Enrollment Projections** – prepared annually based on the official fall enrollment to assist in facility planning.

WJCC is fiscally dependent (i.e., it does not have taxing or levying authority, or borrowing authority) and is required by state law to operate within a balanced budget. WJCC derives most of its funding from allocations from the City of Williamsburg, James City County, and the Commonwealth of Virginia. Long-term financial planning includes a five-year forecast submission to the governing bodies as part of the annual budget process which assesses the fiscal impact of the capital improvement program on the School Division's operations.

### **Relevant Financial Policies**

As a component unit, WJCC is directly impacted by the County's Financial Policies that control fund balance, revenues and collections, debt management, cash management, and investments. These areas in particular have a long-term impact on the fiscal health of the County and WJCC.

### **Independent Audit**

An independent audit of the School Board's finances is required each fiscal year by either the Virginia Auditor of Public Accounts or a firm of independent Certified Public Accountants. Accordingly, the records have been audited by Cherry Bekaert LLP, an independent audit firm, and its report on the financial statements is included herein.

### **Single Audit Act**

The School Division is required to undergo an annual single audit in conformity with the provisions of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Information related to this single audit, including a schedule of expenditures of federal awards, the independent auditors' report on internal control and compliance with applicable laws regulations, contracts and grants, and a schedule of findings and questioned costs are included in a separately issued James City County and Williamsburg-James City County School Board combined single audit report.

### **Awards**

This past year, the Government Finance Officers Association (GFOA) of the United States and Canada has awarded a Certificate of Achievement for Excellence in Financial Reporting to the Williamsburg-James City County Public Schools for its FY 2021-2022 annual comprehensive financial report. The Association of School Business Officials International (ASBO) also recognized the School Division with its Certificate of Excellence in Financial Reporting.

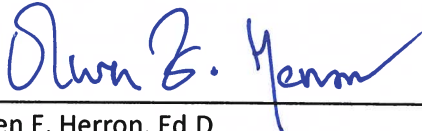
In order to be awarded a certificate, a reporting unit must publish an easily readable and efficiently organized annual comprehensive financial report, which generally conforms to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

Although these certificates are only valid for a single year, it is our belief that the current report continues to adhere to the Certificate of Achievement and Certificate of Excellence standards established by these accrediting agencies. Therefore, we are submitting it to both the GFOA and ASBO for their review.

## ACKNOWLEDGEMENTS

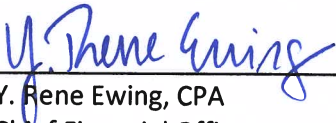
We would like to express appreciation to the members of the Williamsburg-James City County School Board for their dedication in providing fiscal responsibility and accurate reporting of financial data to the students, parents, staff, and general community of the School Division. We also would like to thank the members of the Department of Finance, who devote so many hours each year to the preparation of accurate payrolls, payables, financial reports, and statistical data.

Respectfully submitted,



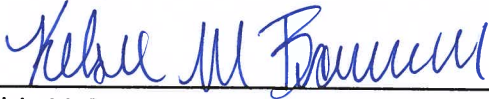
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Olwen E. Herron, Ed.D.  
Superintendent of Schools



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Y. Rene Ewing, CPA  
Chief Financial Officer



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Kelsie M. Bowen, MAcc  
Director of Finance



ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

The Certificate of Excellence in Financial Reporting  
is presented to

**Williamsburg-James City County  
Public Schools**

**for its Annual Comprehensive Financial Report  
for the Fiscal Year Ended June 30, 2022.**

The district report meets the criteria established for  
ASBO International's Certificate of Excellence in Financial Reporting.



**John W. Hutchison**  
President

**Siobhán McMahon, CAE**  
Chief Operations Officer/  
Interim Executive Director



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Williamsburg-James City County Public Schools  
Virginia**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morill*

Executive Director/CEO



## Report of Independent Auditor

Members of the School Board  
Williamsburg-James City County Public Schools

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Williamsburg-James City County Public Schools (the "Schools"), a component unit of James City County, Virginia, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Schools' basic financial statements as listed on the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Schools, as of June 30, 2023, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia (the "Specifications"). Our responsibilities under those standards and Specifications are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Schools and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Schools' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Specifications will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Specifications, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Schools' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Schools' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information other than management's discussion and analysis, as listed on the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the Introductory and Statistical Sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appear to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2023, on our consideration of the Schools' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Schools' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Schools' internal control over financial reporting and compliance.

*Cherry Bekaert LLP*

Virginia Beach, Virginia  
December 7, 2023

## **WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

### **Management's Discussion and Analysis (Unaudited)**

Year ended June 30, 2023

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This discussion and analysis of Williamsburg-James City County Public Schools' (the Schools) financial performance provides an overview of financial activities for the fiscal year ended June 30, 2023. The analysis focuses on the Schools' financial performance as a whole. Please read it in conjunction with the Schools' basic financial statements.

#### **Financial Highlights**

- For fiscal year 2023, the Schools' governmental activities' expenses of \$166.4 million exceeded charges for services and operating and capital grants and contributions of \$33.5 million by \$132.9 million.
- The Schools' total governmental funds' expenditures exceeded revenues and other financing sources by \$0.4 million for the year ended June 30, 2023.
- Total intergovernmental revenue for the governmental funds was \$177.5 million for the year ended June 30, 2023, reflecting an increase of 3.3% over 2022. Of that amount, \$94.8 million was revenue from the City and the County, \$66.7 million represented aid from the Commonwealth of Virginia (the Commonwealth), and \$15.9 million was revenue from the federal government.
- In the General Fund, the School Board returned unexpended appropriations for fiscal year 2023 to the County of James City and City of Williamsburg in the amount of \$9.6 million.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Schools' basic financial statements.

The basic financial statements consist of two kinds of statements that present different views of the Schools' financial activities.

- The Statement of Net Position and Statement of Activities provide information on a government-wide basis. The statements present an aggregate view of the Schools' finances. Government-wide statements contain useful long-term information as well as information for the just-completed fiscal year.
- The remaining statements are fund financial statements that focus on individual parts of the Schools. Fund statements generally report operations in more detail than the government-wide statements.

The notes to the financial statements explain some of the information in the statements and provide additional disclosures so that statement users have a complete picture of the Schools' financial activities and position. The required supplementary information further explains and supports the financial statements.

## **WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

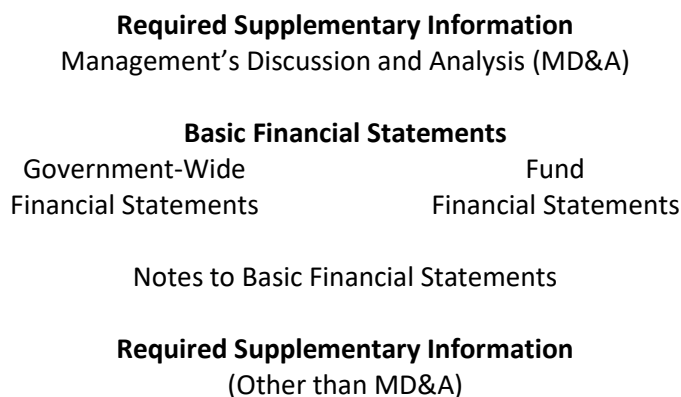
Management's Discussion and Analysis (Unaudited)

Year ended June 30, 2023

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The following diagram shows how the various parts of the financial section are arranged and related to one another.

### **FINANCIAL SECTION**



#### **Government-Wide Financial Statements**

The government-wide financial statements report information about the Schools as a whole using accounting methods similar to those used by private-sector companies. The two statements—Statement of Net Position and Statement of Activities—report the Schools' net position and how they have changed.

Net position, the difference between the Schools' assets and deferred outflows of resources and liabilities and deferred inflows of resources, are one way to measure the Schools' overall financial position.

- Increases or decreases in the Schools' net position are one indicator of whether its financial position is improving or worsening, respectively.
- To assess the overall financial position of the Schools, additional nonfinancial factors, such as changes in the City and the County's property tax base and the condition of school buildings and other facilities, should be considered.

In the government-wide financial statements, the activities are divided into two categories—governmental activities and business-type activities. The Schools report only activities related to governmental activities since the Schools do not have any business-type activities.

- **Governmental Activities:** The Schools' basic services are included here, such as general and administrative, instruction, attendance and health services, pupil transportation, operations and maintenance, technology, and food services. City and County appropriations and state aid finance most of these activities.

## **WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited)

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### **Fund Financial Statements**

The fund financial statements provide more detailed information about the Schools' funds, focusing on its most significant or "major" funds, not the district as a whole. Funds are a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Schools, like other state and local governments, use fund accounting to demonstrate compliance with finance-related legal requirements. The Schools' fund financial statements provide detailed information about the Schools' most significant funds.

The Schools' activities are reported in governmental funds, which focus on (1) how money flows into and out of those funds and (2) the balances left at year-end available for spending in future periods. The governmental fund statements provide a detailed short-term view of the Schools' general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer resources that can be spent in the near future to finance educational programs. Governmental fund information does not report on long-term commitments as is reported on the government-wide statements. Therefore, the relationships (or differences) between the government-wide statements and the governmental funds are reconciled and explained at the bottom of the governmental funds statements. Detailed statements for the nonmajor governmental funds can be found in the Other Supplementary Information section.

### **Financial Analysis of the Schools as a Whole**

#### **STATEMENT OF NET POSITION**

(What the Schools owns and owes at a point in time)

***Table 1 (from Exhibit 1 – Statement of Net Position - Governmental Activities) below shows total net position for governmental activities at June 30, 2023 and 2022.***

Total net position increased by \$16.7 million or 38.2% compared to fiscal year 2022's net position. Unrestricted net position totaled a deficit of \$97.9 million at June 30, 2023.

Current and other assets increased by \$5.0 million (13.7%). This is primarily due to an increase in cash and temporary investments.

Deferred inflows of resources decreased by \$34.1 million (-59.2%). This is due to actuarial computations related to the pension and OPEB obligations.

Noncurrent liabilities increased by \$17.0 million (19.6%). This was due to increases related to pension liabilities.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited)

Year ended June 30, 2023

<b>Table 1</b>				
<b>Condensed Statement of Net Position at June 30, 2023 and 2022</b>				
	<b>2023</b>	<b>2022</b>	<b>Variance</b>	
Current and other assets	\$ 41,438,365	\$ 36,455,486	\$ 4,982,879	
Capital assets, net	62,749,778	59,985,172	2,764,606	
Total assets	104,188,143	96,440,658	7,747,485	
Deferred outflows of resources	27,811,071	28,774,730	(963,659)	
Current liabilities	31,595,880	24,340,562	7,255,318	
Noncurrent liabilities	103,852,106	86,842,866	17,009,240	
Total liabilities	135,447,986	111,183,428	24,264,558	
Deferred inflows of resources	23,561,809	57,704,370	(34,142,561)	
Net position:				
Net investment in capital assets, net of related debt	61,671,700	58,549,855	3,121,845	
Restricted	9,177,930	10,167,935	(990,005)	
Unrestricted (deficit)	(97,860,211)	(112,390,200)	14,529,988	
Total net position	\$ (27,010,581)	\$ (43,672,410)	\$ 16,661,829	

**Table 2 (from Exhibit 2 – Statement of Activities - Governmental Activities) below shows the change in net position.**

In the area of program revenues, the bulk of the funding was from operating grants and contributions and capital grants and contributions in the amount of \$31.2 million. Much of that funding was categorical revenue from the state and federal governments. Charges for services were \$2.3 million (1.3% of the total) and increased by \$1.3 million (125%) from fiscal year 2022. This is primarily related to increased cafeteria meal sales during the year.

In the area of general revenue, the majority of the funding came from the Commonwealth in the form of state basic aid and local funding from the City and the County. There was an increase in grants and contributions not restricted of \$5.8 million or 4.1% more than fiscal year 2022 as a result of increased contributions from the City and County and additional state basic aid funding.

School divisions are by nature a people intensive operation. As such, personnel related costs comprise the majority of program expenses. Salaries increased in fiscal year 2023 by 7% as compared to fiscal year 2022 which accounts for much of the increase in each expense category.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

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## Management's Discussion and Analysis (Unaudited)

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As would be expected, expenses for instruction accounted for \$115.0 million (69%) of the total expenses in fiscal year 2023, the majority of which were related to salary and benefit costs for instructional personnel.

Operations and maintenance is the next highest category of expenses with a total of \$16.7 million (10% of the total). Much of these expenses relate to the operation (utilities and insurance), maintenance, and cleaning of our buildings. This category increased by \$3.1 million (22.7%) from last year.

<b>Table 2</b> <b>Condensed Statement of Activities – Governmental Activities</b> <b>Years ended June 30, 2023 and 2022</b>			
	<b>2023</b>	<b>2022</b>	<b>Variance</b>
Revenues:			
Program revenues:			
Charges for services	\$ 2,294,638	\$ 1,019,692	\$ 1,274,946
Operating grants and contributions	29,971,851	31,147,908	(1,176,057)
Capital grants and contributions	1,267,535	-	1,267,535
General revenue:			
Interest	250,908	45,049	205,859
Grants and contributions not restricted	146,957,626	141,144,812	5,812,814
Miscellaneous	2,312,497	1,839,891	472,606
Total revenues	<u>183,055,055</u>	<u>175,197,352</u>	<u>7,857,703</u>
Program expenses:			
General and administrative	3,311,663	3,139,790	171,873
Instruction	114,962,041	109,490,047	5,471,994
Attendance and health services	5,847,385	4,962,526	884,859
Pupil transportation	9,773,209	8,960,476	812,733
Operations and maintenance	16,686,350	13,604,617	3,081,733
Technology	10,714,638	11,625,653	(911,015)
Food services	5,061,768	4,713,809	347,959
Interest on long-term liabilities	36,172	23,919	12,253
Total program expenses	<u>166,393,226</u>	<u>156,520,837</u>	<u>9,872,390</u>
Change in net position	16,661,829	18,676,515	(2,014,686)
Beginning net position	<u>(43,672,410)</u>	<u>(62,348,925)</u>	<u>18,676,515</u>
Ending net position	\$ <u>(27,010,581)</u>	\$ <u>(43,672,410)</u>	\$ <u>16,661,829</u>



**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited)  
Year ended June 30, 2023

**STATEMENT OF ACTIVITIES**

*(What it costs to operate our schools and how much is supported by tax dollars)*

**Governmental Activities**

Table 3 *(from Exhibit 2 – Statement of Activities - Governmental Activities)* presents the cost of the major Schools activities: general and administrative, instruction, attendance and health services, pupil transportation, operations and maintenance, technology, and food services. The table also shows each activity's net cost (total cost less fees generated by the charges for services, operating grants and contributions, and capital grants and contributions). The net cost identifies the cost of services supported by City and County tax revenues and unrestricted state and federal entitlements.

<b>Table 3</b> <b>Total and Net Cost of Program Services</b> <b>Years ended June 30, 2023 and 2022</b>				
	<b>2023</b>		<b>2022</b>	
	<b>Total cost of service</b>	<b>Net cost of service</b>	<b>Total cost of service</b>	<b>Net cost of service</b>
General and administrative	\$ 3,311,663	\$ (3,311,663)	\$ 3,139,790	\$ (3,139,790)
Instruction	114,962,041	(90,120,729)	109,490,047	(86,841,032)
Attendance and health services	5,847,385	(5,018,671)	4,962,526	(4,319,171)
Pupil transportation	9,773,209	(9,773,209)	8,960,476	(8,960,476)
Operations and maintenance	16,686,350	(15,220,924)	13,604,617	(13,060,599)
Technology	10,714,638	(10,392,557)	11,625,653	(11,065,139)
Food services	5,061,768	1,014,723	4,713,809	3,056,889
Interest on long-term liabilities	36,172	(36,172)	23,919	(23,919)
Total program expenses	\$ <u>166,393,226</u>	\$ <u>(132,859,202)</u>	\$ <u>156,520,837</u>	\$ <u>(124,353,237)</u>

The net cost of all governmental activities, in fiscal year 2023 was \$132.9 million, representing a 6.8% increase from fiscal year 2022. The amount that the citizens of the City and the County paid for these activities in fiscal year 2023 through taxes was \$94.8 million, representing an increase of 2.7% over fiscal year 2022.

**Financial Analysis of the Schools in Parts**

**FUND STATEMENTS**

*(Breakdown of revenues and expenditures for the fiscal year by type and source)*

**Financial Analysis of the Schools' Funds**

The focus of the Schools' governmental funds is on near-term inflows, outflows, and balances of spendable resources. In particular, unassigned fund balance may serve as a useful measure of the Schools' net resources available for spending at the end of the fiscal year. As the Schools completed the year, its governmental funds reported combined fund balances of \$8.6 million. As school divisions in Virginia, by

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

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## Management's Discussion and Analysis (Unaudited)

Year ended June 30, 2023

state code, may not carry a fund balance in the division's General or Operating Funds, the fund balance that remains is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending because it is mostly reserved as follows: (1) to liquidate contracts and purchase orders of the prior period, (2) to account for reported inventories in the Schools' Food Service Fund, (3) to account for funding restricted for various grants and the net pension/OPEB assets and (4) to account for funding committed to capital projects. All the governmental funds are accounted for using the modified accrual basis of accounting. The fund balance for the Schools' Food Service Fund increased by \$0.9 million due to increased Federal revenue.

**General Fund Highlights**

<b>Table 4</b> <b>General Fund Revenues, Expenditures and Other Financing Uses</b> <b>Years ended June 30, 2023 and 2022</b>				
	<b>2023</b>	<b>2022</b>	<b>Variance</b>	
Revenue and other financing sources:				
City of Williamsburg and James City Co.	\$ 89,623,165	\$ 90,442,406	\$ (819,241)	
Commonwealth of Virginia	64,352,291	57,167,902	7,184,389	
Federal government	260,890	119,599	141,291	
Charges for services, interest, and miscellaneous	728,813	614,269	114,544	
Other financing sources	149,993	1,154,316	(1,004,323)	
Total revenues and other financing sources	<u>\$ 155,115,152</u>	<u>\$ 149,498,492</u>	<u>\$ 5,616,660</u>	
Expenditures and other financing uses:				
General and administrative	\$ 3,577,436	\$ 3,388,614	\$ 188,822	
Instruction	111,191,857	106,386,240	4,805,617	
Attendance and health services	5,410,988	4,710,761	700,227	
Pupil transportation	8,753,283	8,200,583	552,700	
Operation and maintenance	14,712,768	12,544,879	2,167,889	
Technology	9,647,734	11,075,843	(1,428,109)	
Capital outlay	2,521,225	2,669,523	(148,298)	
Debt service	551,286	492,726	58,560	
Total expenditures and other financing uses	<u>\$ 156,366,577</u>	<u>\$ 149,469,169</u>	<u>\$ 6,897,408</u>	

**General Fund Budgetary Highlights**

The Schools' budget is prepared in accordance with Virginia School Laws. The General Fund is the primary fund for the Schools. On a fund basis, General Fund revenues (\$155.0 million) and expenditures (\$155.0 million) were equal.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## Management's Discussion and Analysis (Unaudited)

Year ended June 30, 2023

The amended budget increased by \$4.3 million over the original budget. The increase was primarily for the fiscal year 2022 year-end spending plan. The expenditures included school bus replacements as well as safety and security related items.

As compared to the amended budget, actual revenue was approximately \$9.3 million less at June 30, 2023. This was due primarily to a decrease in revenue required from the City and County. Regarding expenditures and other financing uses, the actual was approximately \$9.1 million less than the amended budget.

**Capital Assets**

At the end of fiscal year 2023, the Schools had \$62.7 million of capital assets (net of accumulated depreciation and amortization) invested in land, buildings, lease assets, vehicles and buses, construction in progress, and furniture and equipment. This represented a 4.6% increase from fiscal year 2022 to fiscal year 2023. All capital assets are attributable to governmental activities. Total accumulated depreciation and amortization on these assets was approximately \$63.9 million at June 30, 2023.

Below is a summary of the Schools' net capital assets:

<b>Table 5</b> <b>Capital Assets, Net at June 30, 2023 and 2022</b>			
<b>Capital Asset Category</b>	<b>2023</b>	<b>2022</b>	<b>Variance</b>
Land	\$ 8,435,126	\$ 8,435,126	\$ —
Buildings and building improvements	37,782,942	39,000,912	(1,217,970)
Lease assets	1,046,520	1,415,808	(369,288)
Furniture and equipment	2,464,050	2,127,863	336,187
Vehicles and buses	7,358,509	6,692,557	665,952
Construction in progress	5,662,631	2,312,906	3,349,725
Total capital assets, net	\$ <u>62,749,778</u>	\$ <u>59,985,172</u>	\$ <u>2,764,606</u>

Major capital asset events during fiscal year 2023 included the following:

- Outdoor learning spaces;
- Athletic field refurbishment at Berkley Middle School;
- Refurbishments at James River and Norge Elementary Schools;
- Design of two PreK Centers

Additional information on the Schools' capital assets is presented in note 5 of this report.

## **WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited)

Year ended June 30, 2023

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### **Long-Term Liabilities**

Long-term liabilities at the end of fiscal year 2023 were \$105.0 million, with \$1.1 million due within one year and \$103.9 million due in greater than one year consisting of \$1.5 million in compensated absences, \$20.8 million in net other postemployment benefits, \$81.6 million in net pension liability, and \$1.1 million in intangible right-to-use lease liabilities.

Additional information on the Schools' long-term liabilities is presented in notes 1, 6, 7 and 8 of this report.

### **Factors Influencing Future Budgets**

- The expiration of COVID-19 grant funding
- State funding as established by the Governor and the General Assembly
- Unfunded state and federal mandates
- Needed capital projects as a result of approaching maximum capacity
- Instructional program enhancements to address the achievement gap in response to more rigorous State Standards and the learning loss associated with the COVID-19 pandemic
- Implementation of programs and initiatives that align and advance the WJCC Strategic Plan
- Maintaining competitive salaries

### **Contacting the Williamsburg-James City County Public Schools Financial Management**

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the Schools' finances and to show the Schools' accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Finance Department at the Williamsburg-James City County Public Schools, 117 Ironbound Road, Williamsburg, Virginia 23185, and telephone 757-603-6400.

## **BASIC FINANCIAL STATEMENTS**

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**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## Statement of Net Position – Governmental Activities

June 30, 2023

<b>Assets:</b>	
Cash and temporary investments (note 2)	\$ 32,205,030
Receivables	42,931
Due from federal government	3,449,911
Due from Commonwealth of Virginia	3,277,702
Inventory	67,166
Capital assets, not being depreciated (note 5)	14,097,757
Capital assets, net of depreciation (note 5)	48,652,021
Lease receivable, current (note 4)	26,604
Lease receivable, non-current (note 4)	385,921
Net pension asset - non-professional plan (note 7)	1,976,129
Net OPEB assets (note 8)	6,971
Total assets	<u>104,188,143</u>
<b>Deferred outflows of resources:</b>	
Deferred pension amounts (note 7)	24,432,513
Deferred OPEB amounts (note 8)	3,378,558
Total deferred outflows of resources	<u>27,811,071</u>
Total assets and deferred outflows of resources	<u>\$ 131,999,214</u>
<b>Liabilities:</b>	
Accounts payable	\$ 2,309,568
Interest payable	1,360
Accrued payroll	9,045,278
Accrued benefits	8,260,538
Due to the City of Williamsburg and James City County	6,866,299
Unearned revenues (note 10)	3,970,517
Compensated absences, due in less than one year (note 6)	672,167
Intangible right-to-use lease liabilities, due in less than one year (note 6)	470,153
Noncurrent liabilities, due in more than one year (notes 6, 7 and 8):	
Compensated absences, due in more than one year	821,537
Intangible right-to-use lease liabilities, due in more than one year	607,925
Net pension liability - professional plan	81,606,763
Net OPEB liabilities	20,815,881
Total liabilities	<u>135,447,986</u>
<b>Deferred inflows of resources:</b>	
Deferred lease receivable (note 4)	388,794
Deferred pension amounts (note 7)	19,385,992
Deferred OPEB amounts (note 8)	3,787,023
Total deferred inflows of resources	<u>23,561,809</u>
<b>Net position:</b>	
Net investment in capital assets, net of related debt	61,671,700
Restricted for:	
Grants	127,905
School food services	5,601,742
Student activity funds	1,465,183
Net pension and OPEB asset	1,983,100
Unrestricted (deficit)	<u>(97,860,211)</u>
Total net position	<u>(27,010,581)</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 131,999,214</u>

See accompanying notes to basic financial statements.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Statement of Activities – Governmental Activities

Year ended June 30, 2023

Functions/programs	Expenses	Program revenues			Net (expense) revenue and changes in net position
		Charges for services	Operating grants and contributions	Capital grants and contributions	
Governmental activities:					
General and administrative	\$ 3,311,663	—	—	—	(3,311,663)
Instruction	114,962,041	454,123	24,387,189	—	(90,120,729)
Attendance and health services	5,847,385	—	828,714	—	(5,018,671)
Pupil transportation	9,773,209	—	—	—	(9,773,209)
Operations and maintenance	16,686,350	89,264	108,627	1,267,535	(15,220,924)
Technology	10,714,638	—	322,081	—	(10,392,557)
Food services	5,061,768	1,751,251	4,325,240	—	1,014,723
Interest on long-term liabilities	36,172	—	—	—	(36,172)
Total	\$ 166,393,226	2,294,638	29,971,851	1,267,535	(132,859,202)
General revenues:					
Interest					250,908
Grants and contributions not restricted to specific programs					146,957,626
Miscellaneous					2,312,497
Total					149,521,031
Change in net position					16,661,829
Net position (deficit) at beginning of year					(43,672,410)
Net position (deficit) at end of year					\$ (27,010,581)

See accompanying notes to basic financial statements.



**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Balance Sheet – Governmental Funds

June 30, 2023

	Major Funds				Nonmajor funds	
	General	Grants	Schools' Food Services	Capital Projects	Student Activity funds	Total governmental funds
<b>Assets</b>						
Cash and temporary investments (note 2)	\$ 22,021,749	—	5,296,196	3,339,514	1,547,571	32,205,030
Receivables	29,016	1,200	12,715	—	—	42,931
Lease receivable, current (note 4)	26,604	—	—	—	—	26,604
Lease receivable, non-current (note 4)	385,921	—	—	—	—	385,921
Due from other funds (note 3)	2,066,181	—	—	—	—	2,066,181
Due from federal government	93,509	2,368,823	641,433	346,146	—	3,449,911
Due from Commonwealth of Virginia	2,591,874	685,828	—	—	—	3,277,702
Due from the City of Williamsburg and James City County	833,099	—	—	1,935,227	—	2,768,326
Inventory	—	—	67,166	—	—	67,166
Total assets	\$ <u>28,047,953</u>	<u>3,055,851</u>	<u>6,017,510</u>	<u>5,620,887</u>	<u>1,547,571</u>	<u>44,289,772</u>
<b>Liabilities</b>						
Accounts payable	\$ 928,938	61,595	77,042	1,241,993	—	2,309,568
Accrued payroll	8,546,051	350,087	149,140	—	—	9,045,278
Accrued benefits	7,646,610	491,508	122,420	—	—	8,260,538
Due to other funds (note 3)	—	1,983,793	—	—	82,388	2,066,181
Due to the City of Williamsburg and James City County	9,634,625	—	—	—	—	9,634,625
Unearned revenue (note 10)	—	40,963	—	3,929,554	—	3,970,517
Total liabilities	<u>26,756,224</u>	<u>2,927,946</u>	<u>348,602</u>	<u>5,171,547</u>	<u>82,388</u>	<u>35,286,707</u>
<b>Deferred Inflows of Resources</b>						
Deferred lease receivable (note 4)	388,794	—	—	—	—	388,794
Total deferred inflows of resources	<u>388,794</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>388,794</u>
<b>Fund Balances</b>						
Nonspendable:						
Inventory	—	—	67,166	—	—	67,166
Restricted	—	127,905	5,601,742	—	1,465,183	7,194,830
Committed	—	—	—	449,340	—	449,340
Assigned	702,935	—	—	—	—	702,935
Unassigned	200,000	—	—	—	—	200,000
Total fund balances	<u>902,935</u>	<u>127,905</u>	<u>5,668,908</u>	<u>449,340</u>	<u>1,465,183</u>	<u>8,614,271</u>
Total liabilities, deferred inflows of resources and fund balances	\$ <u>28,047,953</u>	<u>3,055,851</u>	<u>6,017,510</u>	<u>5,620,887</u>	<u>1,547,571</u>	
Adjustments for the statement of net position:						
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds.						62,749,778
Long-term liabilities and the related deferred outflows and inflows are not reported in the governmental funds.						
Compensated absences					(1,493,704)	
Equipment leases					(1,078,078)	
Interest payable					(1,360)	
Net OPEB asset/liabilities and related deferred inflows and outflows of resources					(21,217,375)	
Net pension asset/liability and related deferred inflows and outflows of resources					(74,584,113)	(98,374,630)
Net position of governmental activities						\$ <u>(27,010,581)</u>

See accompanying notes to basic financial statements.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds

Year ended June 30, 2023

	Major Funds				Nonmajor funds	Total governmental funds
	General	Grants	Schools' Food Services	Capital Projects	Student Activity funds	
Revenues:						
Intergovernmental:						
City of Williamsburg and James City County	\$ 89,623,165	—	—	5,207,341	—	94,830,506
Commonwealth of Virginia	64,352,291	2,216,276	176,456	—	—	66,745,023
Federal government	260,890	10,263,683	4,148,784	1,267,535	—	15,940,892
Total intergovernmental	154,236,346	12,479,959	4,325,240	6,474,876	—	177,516,421
Charges for services	247,701	—	1,751,252	—	295,685	2,294,638
Interest	236,696	—	14,212	—	—	250,908
Miscellaneous	244,416	737,098	—	—	2,011,574	2,993,088
Total revenues	154,965,159	13,217,057	6,090,704	6,474,876	2,307,259	183,055,055
Expenditures:						
Current:						
General and administrative	3,577,436	23,621	—	—	—	3,601,057
Instruction	111,191,857	9,274,522	—	—	2,314,285	122,780,664
Attendance and health services	5,410,988	985,357	—	—	—	6,396,345
Pupil transportation	8,753,283	559,322	—	—	—	9,312,605
Operations and maintenance	14,712,768	454,234	—	—	—	15,167,002
Technology	9,647,734	1,427,403	—	—	—	11,075,137
Food services	—	144,458	5,089,871	—	—	5,234,329
Debt service:						
Principal	512,597	109	—	—	—	512,706
Interest	38,689	10	—	—	—	38,699
Capital outlay	2,521,225	397,006	49,050	6,474,876	—	9,442,157
Total expenditures	156,366,577	13,266,042	5,138,921	6,474,876	2,314,285	183,560,701
Excess (deficiency) of revenues over expenditures	(1,401,418)	(48,985)	951,783	—	(7,026)	(505,646)
Other financing sources:						
Proceeds from issuance of lease	149,993	5,474	—	—	—	155,467
Total other financing sources	149,993	5,474	—	—	—	155,467
Net change in fund balances	(1,251,425)	(43,511)	951,783	—	(7,026)	(350,179)
Fund balances at beginning of year	2,154,360	171,416	4,717,125	449,340	1,499,209	8,991,450
Fund balances at end of year	\$ 902,935	127,905	5,668,908	449,340	1,492,183	8,641,271

See accompanying notes to basic financial statements.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds

Year ended June 30, 2023

		(Continued)
Net change in fund balances	\$	(350,179)
Adjustments for the Statement of Activities:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. This is the amount by which capital outlay expenditures exceeded depreciation expense in the current period:		
Capital outlay		9,442,157
Depreciation and amortization expense		(6,677,551)
Repayment of debt principal is an expenditure in the governmental funds, but does not affect the statement of activities.		512,706
Expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		
Change in accrued interest payable		2,527
Change in compensated absences liability		(62,888)
OPEB expenses, net of employer contributions		619,376
Pension expense, net of employer contributions		13,358,148
Proceeds from the issuance of capital lease obligations are reported as other financing sources in the governmental funds, increasing fund balance. In the government-wide statements, new debt increase long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities. This represents principal amounts of new capital leases.		(155,467)
Change in net position of governmental activities	\$	<u>16,688,829</u>

See accompanying notes to basic financial statements.

**WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**

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Notes to Basic Financial Statements

June 30, 2023

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**1. Summary of Significant Accounting Policies****Narrative Profile**

Under the terms of an agreement dated January 14, 1954 (the Agreement) between the governing bodies and the School Board of the City of Williamsburg, Virginia (the City) and James City County, Virginia (the County), effective July 1, 1955, the localities consolidated the operations of their school systems (the Schools).

The Schools are responsible for elementary and secondary education for the City and the County. Two members of the Williamsburg – James City County School Board (School Board) are appointed by the City Council. Five members of the School Board are elected by the citizens of the County. The School Board is fiscally dependent upon the governing bodies that levy the necessary taxes and provide the financial resources to be used for the operation of the Schools and acquisition or construction of facilities.

Local costs related to the operations of the Schools are apportioned between the two localities in accordance with the Agreement, as amended. For the fiscal year ended June 30, 2023, the apportionment of the Schools' costs to the County and the City was \$80,687,098 or 90.0%, and \$8,936,067, or 10.0%, respectively.

The accounting policies of the Schools conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the more significant accounting policies of the Schools:

**(a) The Financial Reporting Model**

In Fiscal Year 2003, the Schools implemented Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*. This statement, known as the "Reporting Model" statement established new requirements and a new reporting model for the annual financial reports of state and local governments. The statement was developed to make annual reports easier to understand and more useful to the people who use governmental financial information to make decisions and includes:

*Management's Discussion and Analysis* – Accounting principles generally accepted in the United States of America (GAAP) requires that financial statements be accompanied by a narrative introduction and analytical overview of the government's financial activities in the form of "Management's Discussion and Analysis" (MD&A). This analysis is similar to the analysis the private sector provides in their annual reports.

**WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Notes to Basic Financial Statements

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*Government-Wide Financial Statements* – The reporting model includes financial statements prepared using full accrual accounting for all of the government’s activities. This approach includes not just current assets and liabilities (such as cash and accounts payable) but also capital assets and long-term liabilities (such as buildings and debt). Accrual accounting also reports all of the revenues and cost of providing services each year, not just those received or paid in the current year or soon thereafter.

*Statement of Net Position* – Designed to display the financial position of the Schools. Governments report all capital assets in the government-wide statement of net position and report depreciation expense – the cost of “using up” capital assets—in the statement of activities. The net position of a government will be broken down into three categories: 1) net investment in capital assets; 2) restricted, and 3) unrestricted.

*Statement of Activities* – Reports expenses and revenues in a format that focuses on the cost of each of the government’s functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

*Fund Financial Statements* – These statements are, in substance, very similar to the financial statements presented in the previous financial reporting model. Emphasis here is on the major fund. Nonmajor funds are summarized, and detailed information is separately presented in the Other Supplementary Information section.

As required by GAAP, the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit’s board, and either a) the ability to impose will by the primary government or b) the possibility that the component unit will provide a financial benefit or impose a financial burden on the primary government. Because of the significance of the Schools’ financial relationship with the County, the Schools are considered a component unit of the County and, accordingly, the financial position and results of operations of the Schools are reflected in the financial statements included in the Annual Comprehensive Financial Report of the County. The Schools have no component units for financial reporting purposes.

**(b) Basis of Presentation**

The Schools’ basic financial statements consist of government-wide financial statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements, which provide a more detailed level of financial information.

*Government-Wide Financial Statements:* The statement of net position and the statement of activities display information about the Schools as a whole. These statements are reflected on a full accrual basis of accounting and economic resource measurement focus, which incorporates long-term assets as well as long-term liabilities. Governmental fund financial statements

**WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## Notes to Basic Financial Statements

June 30, 2023

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therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The Statement of Net Position presents the financial condition of the governmental activities of the Schools at year end. The Schools do not have any business-type activities. The statement of activities presents a comparison between direct expenses and program revenues for each function of the Schools' governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore identifiable to a particular function. Expenses are grouped in the following categories: general and administrative, instruction, attendance and health services, pupil transportation, operations and maintenance, technology, and food services.

Program revenues include charges paid by the recipient of the goods or services offered by the program or from grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Charges for services include adult education, regular day school tuition, summer school tuition, cafeteria sales, building rental, and communications tower leases. Revenues not classified as program revenues are presented as general revenues of the Schools. The comparison of direct expenses with program revenues identifies the extent to which the governmental function is self-financing or draws from the general revenues of the Schools. The Schools do not allocate indirect expenses. When both restricted and unrestricted resources are available for use, it is the Schools' policy to use restricted resources first, then unrestricted resources, as they are needed. As a general rule, the effect of interfund activity has been eliminated from the government-wide statements but interfund services provided and used are not eliminated in the process of consolidation.

*Fund Financial Statements:* During the year, the Schools segregate transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. The fund financial statements present financial information of the Schools at this more detailed level. The focus of governmental fund financial statements is on the major funds. Nonmajor funds are summarized, and detailed information is separately presented in the Other Supplementary Information section.

The accounts of the Schools are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. The fund statements are presented on a current financial resources measurement focus and the modified accrual basis of accounting. The acquisition use and balances of the Schools' expendable financial resources and the related liabilities are accounted for through governmental funds. The measurement focus is based upon the determination of changes in financial position, rather than upon net income determination.

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The Schools report the following major governmental funds:

- *General Fund* – The General Fund is the general operating fund of the Schools. It is used to account for all financial resources except those required to be accounted for in another fund. Revenues are primarily from intergovernmental revenues.
- *Grants Fund* – The Grants Fund is used to record transactions related to the grants and self-supporting programs that are not specifically accounted for in another fund. Revenues are primarily from intergovernmental revenues for Federal and State grants.
- *Schools' Food Services Fund* – The Schools' Food Services Fund is used to account for the operation of the Schools' cafeterias. Revenues are primarily from food sales and the Federal government for the National School Lunch program.
- *Capital Projects Fund* – The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities or maintenance of the school plant (other than those financed by the other funds).

Additionally, the Schools report the following funds as Nonmajor Governmental Fund:

- *Student Activity Fund* – The Student Activity Fund is designed to account for funds held by a school for students, club organizations, and faculty of the school. These funds are generally derived from extracurricular school activities, including, but not limited to, entertainment, athletic contests, club dues, fundraisers, etc., and from any and all activities of the school involving personnel, students, or property.

**(c) Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported in the financial statements. Government-wide statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting and fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of unavailable revenue, and in the presentation of expenses versus expenditures.

Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual (i.e., both measurable and available). Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Schools consider collections within 60 days of year end as available. Expenditures, other than principal and interest on long-term debt which is recorded when due, are recorded when the related fund liability is incurred.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the

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(Component Unit of James City County, Virginia)

Notes to Basic Financial Statements

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specific purpose or project before any amounts will be paid to the Schools, which is usually within 60 days; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the accrual criteria are met.

Under the accrual basis of accounting, revenues are recognized when earned. Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Expenses are recognized at the time they are incurred.

The following is a list of the major revenue sources which meet the susceptible to accrual criteria: (1) Commonwealth of Virginia, (2) state sales taxes, (3) federal government, (4) interest on deposits, and (5) insurance proceeds.

***(d) Encumbrances***

Encumbrances outstanding at year end represent the estimated amount of the expenditures required to complete contracts, purchase orders, and commitments in process at year end. Encumbrances outstanding at year end do not constitute expenditures or liabilities. Fund balances at year end have been accordingly assigned, if applicable. Existing resources, rather than future revenues, have been assigned to satisfy the contracts, purchase orders, and commitments in progress and a liability is not reported for all or a portion of these items in a governmental fund.

***(e) Cash and Investments***

Cash and investments at June 30, 2023, are included in the various cash accounts reflected in the financial statements. Investments are stated at fair value.

***(f) Receivables and Due from Other Governments***

Amounts due from the Commonwealth of Virginia consist primarily of receivables from state entitlements and reimbursement of grants expenditures. Amounts due from the federal government are for reimbursement of grants expenditures. Amounts due from the City and the County are primarily related to reimbursement of capital project expenditures. Receivables consist primarily of amounts due from students and other customers of the Schools. All receivables are expected to be collected within one year from the end of the fiscal year.

***(g) Inventory***

All inventory reported in the Schools' Food Services Fund is stated at cost using the first-in, first-out inventory method. Inventory consists principally of food and other items held for resale and is considered expended when used (consumption method). The inventory is offset by fund balance, which indicates that the inventory does not constitute available, expendable resources.



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**(h) Capital Assets**

General capital assets have been acquired for general school purposes. Capital outlays are recorded as expenditures in the governmental funds and as assets in the government-wide financial statements to the extent the Schools' capitalization threshold is met.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession agreement are recorded at acquisition value on the date received. The Schools maintain a capitalization threshold of \$5,000 for equipment, improvements, buildings and subscription-based information technology arrangements ("SBITA"). Land is capitalized regardless of value. The Schools have no infrastructure assets. Under Virginia law, certain property maintained by the Schools is subject to tenancy-in-common with the County, if the County incurred a financial obligation for the property, which is payable over more than one fiscal year. The Schools and the County have agreed that such property will be carried on the County's financial statements until the outstanding debt is repaid. At June 30, 2023, the County holds capital assets related to school property with a net book value of \$195,381,667.

Depreciation is recorded on general capital assets on a government-wide basis. All reported capital assets except for land are depreciated. Depreciation is computed using the straight-line method with full month convention over the following useful lives:

Description	Estimated lives
Buildings	50 years
Improvements	7 – 20 years
Furniture and equipment	5 – 20 years
Modulars	15 years
Vehicles and buses	6 – 15 years
Lease assets:	
Storage facility	6 years
Trailers	5 years
Equipment & copy machines	4 years

**(i) Compensated Absences**

School employees are granted vacation pay in varying amounts as services are provided. Employees may accumulate, subject to certain limitations, unused vacation pay earned and, upon retirement, termination or death, may be compensated for certain amounts at their most current rate of pay. The cost of accumulated vacation is accrued as a liability in the government-wide financial statements as the benefits are earned by employees if attributable to services already rendered and compensation through paid time off or some other means is probable. Compensated absences are reported in the governmental funds only if they have matured. Upon termination, for reasons other than retirement, school employees are not paid for accumulated sick leave. Employees who retire will receive payment for any unused sick leave days at a rate of 25% of the employees' daily rate of pay at retirement or a minimum of \$25 per

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day, whichever is higher. The sick leave compensation amount shall not exceed \$5,000. At June 30, 2023, the liability for sick leave that will be ultimately paid upon retirement is not determinable, but is considered immaterial based upon amounts actually paid in prior years.

**(j) Fund Balances**

Fund balance is divided into five classifications based primarily on the extent to which the School Board is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The classifications are as follows:

- Nonspendable – items that cannot be spent. This includes activity that is not in a spendable form like inventories.
- Restricted – balances which have constraints placed upon the use of the resources either by an external party, like grantors, or imposed by law through enabling legislation. Grant funds received by the Schools for which eligibility requirements other than time have not been met are restricted by the grantor for use for specific purposes, as applicable to the specific grant.
  - The Grants fund has \$127,905 in restricted balances.
  - The Student Activity Fund has \$1,465,183 in restricted balances.
  - The Schools' Food Services fund has \$5,601,742 in restricted balances for the purpose of providing nutritional meals to students.
- Committed – balances that can only be used for specific purposes pursuant to constraints imposed by a formal action of the School Board, the School's highest level of decision-making authority prior to the close of the fiscal year. Any modifications or rescissions of fund balance commitments in this category also requires formal action of the School Board resulting in a resolution to commit balances, modify amounts, or rescind recommendations.
  - The Capital Projects fund has \$449,340 in committed balances at June 30, 2023, committed to capital outlay projects.
- Assigned – balances that are constrained by the School's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the School Board or through the School Board delegating this responsibility to the School's management through the budgetary process. Assigned amounts represent intended uses established by the School Board.

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The Superintendent is authorized to make assignments of fund balances. The amount is allocated as follows:

	<b>General Fund Amount</b>
Assigned to:	
General and administrative	\$ 75,134
Instruction	40,651
Pupil transportation	378,175
Operations and maintenance	194,183
Technology	14,792
Total	\$ <u>702,935</u>

- Unassigned – all spendable amounts not contained in the four categories described above. The General Fund is the only fund that would report a positive amount in unassigned fund balance.
  - The General fund has a \$200,000 unassigned fund balance.

The Schools will typically use restricted fund balance first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserve the right to selectively spend unassigned resources first to defer the use of these other classified funds.

**(k) Interfund Transactions**

Transactions that constitute reimbursements to a fund for expenditures initially made from it, which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All interfund transactions, except interfund services provided and used, are reported as transfers. Transfers are used to: (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transactions occur only at year-end for financial statement presentations. Williamsburg-James City County Public School's General Fund advances money to other funds as needed to offset year-end cash deficits. The deficits occur due to timing differences between payments for expenditures and the receipt of cash to cover them.

**(l) Deferred Outflows and Inflows of Resources**

In addition to assets and liabilities, the statement of net position reports separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources until then. Deferred inflows represent an acquisition of net assets that is

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applicable to a future reporting period and, therefore, will not be recognized as an inflow of resources until that time.

The Schools have the following items that qualify for reporting in these categories:

- Contributions subsequent to the measurement date for pensions and OPEB
- Differences between expected and actual experience for economic/demographic factors in the measurement of the total pension or OPEB liability
- Difference resulting from a changes in proportion of the collective net pension and OPEB liabilities
- Difference between projected and actual earnings on pension and OPEB plan investments
- Differences resulting from changes in assumptions on pension plan or OPEB investments
- Value of lease receivables plus any payments received at or before the commencement of the lease term that relates to future periods. These values will be recognized as inflows of resources systematically on a straight line basis over the term of the lease.

***(m) Pensions and Other Postemployment Benefits (OPEB)***

For purposes of measuring all financial statement elements related to pension and OPEB plans, information about the fiduciary net position of the School's plans and the additions to/deductions from the School's plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

In addition to the VRS OPEB plans, the Schools' have a retiree healthcare plan. The benefits, benefit levels, employee contributions and employer contributions can be amended through the personnel manuals. A valuation report is prepared by Bolton Partners.

***(n) Lease Agreements***

The following discussions (lessee and lessor) provides the School's accounting policies regarding lease agreements.

**Lessee**

The Schools are a lessee for noncancellable leases of storage space, classroom space (trailers), and office equipment. The Schools recognize a lease liability and a lease asset in the statement of net position related to these agreements.

At the commencement of a lease, the Schools initially measure the lease liability at the present value of the payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs, if any. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. However, for the year of implementation, lease have been recognized and measured using the facts and circumstances

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that existed at the beginning of the period of implementation if there were no prepayments (payments made at or before the commencement of the lease or to place the asset into service).

Key estimates and judgments related to leases include how the Schools determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Schools use the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Schools generally use the Published Prime Rate in effect at the beginning of the fiscal year in which the lease begins.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and the purchase option price that the Schools is reasonably certain to exercise.
- The Schools monitor changes in circumstances that would require a measurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with depreciable capital assets and lease liabilities are reported with long-term liabilities on the statement of net position.

Lessor

The Schools is a lessor for a noncancellable lease of land for a cell tower. The Schools recognize a lease receivable and a deferred inflows of resources in the statement of net position related to this agreement. At the commencement of a lease, the Schools initially measure the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflows of resources is initially measured as the initial amount of lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflows of resources is recognized as revenue over the life of the lease term. However, for the year of implementation, leases have been recognized and measured using the facts and circumstances that existed at the beginning of the period of implementation if there were no prepayments (payments made at or before the commencement of the lease).

Key estimates and judgments include how the Schools determine (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The Schools use the Published Prime Rate in effect at the beginning of the fiscal year in which the lease begins.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

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- The Schools monitor changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**(o) Subscription Based Information Technology Arrangements (SBITA)**

SBITA assets are initially measured at an amount equal to the initial measurement of the related SBITA liability plus any SBITA payments made prior to the subscription term, less SBITA incentives, and plus any ancillary charges necessary to place the SBITA into service. The SBITA assets are amortized on a straight-line basis over the life of the related contract. SBITAs which are based on variable payments (or user seats) are not recorded as subscription assets or liabilities and are expenses as incurred.

**(p) Recently Implemented Accounting Pronouncements**

Effective for the fiscal year ended June 30, 2023, The Schools implemented GASB Statement No. 96, SBITA. The requirements of this Statement will provide guidance on the accounting and financial reporting for SBITAs for government end users (governments). This Statement (1) defines a SBITA (2) establishes that a SBITA results in a right-to-use subscription asset-intangible asset- and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, included implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The implementation of this Statement had no impact on the Schools' reporting in the current year.

**2. Cash and Temporary Investments**

The Schools maintain individual segregated bank accounts for all of its funds.

The components of the Schools' cash and temporary investments are as follows:

Bank deposits	\$	26,685,818
Certificates of deposit		30,697
Investment in the Treasurer of the Commonwealth of Virginia's Local Government Investment Pool (LGIP)		5,488,515
	\$	<u>32,205,030</u>

**Deposits**

Deposits with banks are fully covered by the Federal Depository Insurance Corporation (FDIC) or collateralized in accordance with the Virginia Security for Public Deposits Act (the Act), Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks holding public deposits in excess of the amounts insured by FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the State Treasury Board. Savings and loan institutions are required to collateralize 100% of deposits in excess of FDIC limits. If any member financial institution fails, the entire collateral becomes available to satisfy the claims of the Schools. If the value of the pool's collateral is inadequate to cover a loss, additional amounts would be assessed on a pro rata basis to the members (banks and savings and loans) of the pool; therefore, these deposits are considered

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collateralized and as a result are insured. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks and savings and loans. Therefore, these deposits are considered collateralized and as a result, are considered insured.

***Investments******Investment Policy***

The Schools utilize the policies and procedures of the James City County Treasurer (the Treasurer); therefore, the Investment Policy (Policy) of the County is used. In accordance with the *Code of Virginia* and other applicable law, including regulations, the Policy permits investments in U.S. government obligations, municipal obligations, prime quality commercial paper, and certain corporate notes, bankers' acceptances, repurchase agreements, negotiable certificates of deposit, bank deposit notes, mutual funds that invest exclusively in securities specifically permitted under the Policy, and the State Treasurer's Local Government Investment Pool (the Virginia LGIP, a 2a-7 like pool, rated 'AAAm' by Standard & Poor's rating service). Although the LGIP is not registered with the Securities and Exchange Commission (SEC) as an investment company, it operates in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940 and in accordance with the Governmental Accounting Standards Board Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, definition of "2a-7 like pools."

The Policy establishes limitations on the holdings of non-U.S. government obligations. The maximum percentage of the portfolio (book value at the date of acquisition) permitted in each security is as follows:

Registered money market mutual funds	100% maximum
Commonwealth of Virginia LGIP	100% maximum
Repurchase agreements	50% maximum
Bankers' acceptances	40% maximum
Commercial paper	35% maximum
Negotiable certificates of deposit/bank notes	20% maximum
Municipal obligations	20% maximum
Corporate notes	15% maximum
Bank deposits	25% maximum

***Credit Risk***

As required by state statute, the Policy requires that commercial paper have a short-term debt rating of no less than "A-1" (or its equivalent) from at least two of the following: Moody's Investors Service, Standard & Poor's or Fitch Investor's Service. Corporate notes with maturities of no more than five years have received at least two of the following ratings: (i) at least "Aa" by Moody's Investors Services, Inc.; (ii) at least "AA" by Standard & Poor's; or (iii) at least AA by Fitch Ratings, Inc. Negotiable certificates of deposit and bank deposit notes maturing in less than one year, that have received at least two of the following ratings: (i) at least "A-1" by Standard & Poor's; (ii) at least "P-1" by Moody's Investor Service, Inc.; or (iii) at least F1 by Fitch Ratings, Inc. Notes having a maturity of greater than one year and not exceeding five years, that have

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received at least two of the following ratings: (i) at least “AA” by Standard & Poor’s; (ii) at least “Aa” by Moody’s Investor Service, Inc.; or (iii) at least AA by Fitch Ratings, Inc.

Although state statute does not impose credit standards on repurchase agreement counterparties, bankers’ acceptances or money market mutual funds, the Schools have established stringent credit standards for these investments to minimize portfolio risk.

As of June 30, 2023, 100% of the Schools’ portfolio was invested in the Commonwealth of Virginia LGIP account, certificates of deposit with several local banks, money market accounts with several local banks, and a bank deposit with a local bank.

*Concentration of Credit Risk*

The Policy establishes limitations on portfolio composition by issuer in order to control concentration of credit risk. No more than 5% of the Schools’ portfolio will be invested in the securities of any single issuer with following exceptions:

U.S. Treasury	100% maximum
Each money market mutual fund	50% maximum
Each federal agency	35% maximum
Each repurchase agreement counterparty	25% maximum

*Interest Rate Risk*

As a means of limiting exposure to fair value losses arising from rising interest rates, the Schools’ Policy limits the investment of short-term operating funds to an average weighted maturity of no more than 180 days, with a portion of the portfolio continuously invested in readily available funds. The operating fund core portfolio will be invested in permitted investments with a stated maturity of no more than five years from the date of purchase. To control the volatility of the core portfolio, the Treasurer will determine a duration target, not to exceed three years.

*Custodial Credit Risk*

The Policy requires that all investment securities purchased by the Schools or held as collateral on deposits or investments shall be held by the Schools or by a third-party custodial agent who may not otherwise be a counterparty to the investment transaction. As of June 30, 2023, all of the Schools’ deposits and investments are held in a bank’s trust department in the Schools’ name.

*Fair Value Measurement*

The Schools categorize its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Schools do not have any investments reported by fair value



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level. The investment in LGIP is reported at amortized cost and there are no limitations or restrictions on withdrawals.

**3. Interfund Receivables and Payables**

Interfund receivable and payable balances are considered short-term in nature. All other balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

At June 30, 2023, the General fund had an interfund receivable from the Grants fund for \$1,983,793 and from the Student Activity fund for \$82,388.

**4. Lease Receivable/Deferred Inflows of Resources**

The Schools is a lessor for a noncancellable lease of land space with American Tower. Payments, increasing annually by 3%, are due monthly through March 2034. At June 30, 2023, the Schools reported a lease receivable outstanding balance of \$412,525, of which \$26,604 is current, and deferred inflow of resources of \$388,794. During 2023, the Schools recognized lease revenue of \$36,167 and interest revenue of \$14,551, both of which are included in operating revenues on the Statement of Revenues, Expenditures and Changes in Fund Balances.

Future maturities of the lease receivable are as follows:

Year ended June 30,	Principal	Interest	Total
2024	\$ 26,604	\$ 13,017	\$ 39,621
2025	28,689	12,121	40,810
2026	30,878	11,157	42,035
2027	33,177	10,119	43,296
2028	35,590	9,005	44,595
2029-2033	218,487	25,370	243,857
2034	39,100	531	39,631
	<u>\$ 412,525</u>	<u>\$ 81,320</u>	<u>\$ 493,845</u>

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**5. Capital Assets, Net**

A summary of changes in capital assets follows:

	Balance at July 1, 2022	Additions	Deletions	Balance June 30, 2023
Capital assets not being depreciated:				
Land	\$ 8,435,126	\$ —	\$ —	\$ 8,435,126
Construction in progress	2,312,906	6,474,877	3,125,152	5,662,631
Total capital assets not being depreciated	10,748,032	6,474,877	3,125,152	14,097,757
Other capital assets:				
Building and building improvements	73,881,849	3,370,722	—	77,252,571
Furniture and equipment	10,253,910	698,530	50,144	10,902,296
Vehicles and buses	20,490,509	1,867,713	—	22,358,222
Lease assets:				
Storage facility	327,142	—	—	327,142
Trailers	901,922	—	—	901,922
Equipment & copy machines	678,947	155,467	51,752	782,662
Total other capital assets	106,534,279	6,092,432	101,896	112,524,815
Less accumulated depreciation and amortization for:				
Building and building improvements	34,880,937	4,588,692	—	39,469,629
Furniture and equipment	8,126,047	362,342	50,144	8,438,246
Vehicles and buses	13,797,952	1,201,762	—	14,999,713
Lease assets:				
Storage facility	45,437	54,524	—	99,961
Trailers	201,166	233,981	—	435,147
Equipment & copy machines	245,600	236,250	51,752	430,098
Total accumulated depreciation and amortization expense	57,297,139	6,677,551	101,896	63,872,794
Other capital assets, net	49,237,140	(585,119)	—	48,652,021
Totals	\$ 59,985,172	\$ 5,889,758	\$ 3,125,152	\$ 62,749,778

Depreciation and amortization expense was charged to governmental functions as follows:

Instruction	\$ 3,201,254
General and administrative	1,036
Pupil transportation	1,126,244
Operations and maintenance	2,222,448
Technology	84,448
Food services	42,121
Total governmental activities depreciation and amortization expense	\$ 6,677,551

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At June 30, 2023, the Schools had encumbrances of approximately \$9.9 million for work remaining to be performed in the Capital Projects Fund. These expenditures are expected to be funded in fiscal year 2023 through contributions from the County and City so the encumbrances are not included in fund balance. In addition, the Schools had encumbrances of approximately \$679 thousand for open purchase orders and commitments in process at year end in the General Fund.

**6. Long-Term Liabilities**

A summary of changes in long-term liabilities for the Schools follows:

	Balance July 1, 2022	Additions	Deletions	Balance June 30, 2023	Amounts due in one year
Compensated absences	\$1,430,816	\$1,267,045	\$1,204,157	\$ 1,493,704	\$672,167
Other postemployment benefits	20,396,536	419,345	—	20,815,881	—
Net pension liability	64,726,377	16,880,386	—	81,606,763	—
Lease assets	1,435,317	155,467	512,706	1,078,078	470,153
	<u>\$87,989,046</u>	<u>\$18,722,243</u>	<u>\$ 1,716,863</u>	<u>\$ 104,994,426</u>	<u>\$ 1,142,320</u>

The liability for compensated absences, other postemployment benefits and net pension liability is generally liquidated by the fund for which the employee works, typically that is the General Fund. The future payments by year of compensated absences are not determinable.

**(a) Intangible Right-to-Use Lease Liabilities**

The Schools is a lessee for noncancelable leases of equipment and buildings. Equipment lease payments, primarily for copiers and postage machines, are made monthly, ranging between \$119 and \$910 per month, and the terms vary between three to five years. The Schools lease eleven classroom trailers, payments between \$1,548 and \$3,882 are made monthly through August 2025. The Schools also lease a storage facility, payments for which were \$55,740 in 2023 and will increase annually by 3% through August 2027, the end of the lease term. During 2023, the Schools recognized lease expense for the amortization of these assets of \$512,706 and interest expense of \$38,699, which are included in operations & maintenance expense and interest expense, respectively, on the Statement of Activities. Future maturities of the right-to-use lease liabilities are as follows:

Year ended June 30,	Principal	Interest	Total
2024	\$ 470,153	\$ 26,643	\$ 496,796
2025	363,148	13,096	376,244
2026	142,123	4,886	147,009
2027	91,928	1,766	93,694
2028	10,726	44	10,770
	<u>\$ 1,078,078</u>	<u>\$ 46,435</u>	<u>\$ 1,124,513</u>

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**(b) SBITA**

For the year ended June 30, 2023, the Schools had SBITAs with variable payments that were based on user seats which were expensed as incurred in the amount of \$126,375.

For the year ended June 30, 2023, the Schools had no other payments, such as termination penalties, not previously included in the measurement of the subscription liability.

For the year ended June 30, 2023, the Schools had no commitments under SBITAs before the commencement of the subscription term or any losses associated with an impairment.

**7. Defined Benefit Pension Plan – Virginia Retirement System****a) Teacher Retirement Plan***Plan Description*

All full-time, salaried permanent (professional) employees of Virginia public school divisions, including the Schools, are automatically covered by VRS Teacher Retirement Plan upon employment. This multiple employer, cost sharing plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The plan provisions and features of the plans, as well as actuarial assumptions, are substantially the same as those referenced in Note 7c.

*Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

Each school division's contractually required contribution rate for the year ended June 30, 2023, for the professional group was 16.62% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Schools was \$13,448,721 for the year ended June 30, 2023.

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In June 2022, the Commonwealth made a special contribution of approximately \$442.4 million to the VRS Teacher Employee Plan. This special payment was authorized by a budget amendment included in Chapter 1 of the 2022 Appropriation Act, and is classified as a non-employer contribution.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows for Resources Related to Pensions*

At June 30, 2023, the Schools reported a liability of \$81,606,763 for its proportionate share of the net pension liability of the Teacher Retirement Plan. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022. The Schools' proportion of the net pension liability was based on the Schools' actuarially determined employer contributions to the pension plan for the year ended June 30, 2022, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2022, the Schools' proportion was 0.85716%.

For the year ended June 30, 2023, the Schools recognized pension expense of \$3,893,388. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2022 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

At June 30, 2023, the Schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources for the Teacher Retirement Plan:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ —	\$ 5,627,109
Change in assumptions	7,693,874	—
Changes in proportion and differences between employer contributions and proportionate share of contributions	2,663,136	2,349,359
Net differences between projected and actual earnings on pension plan investments	—	10,639,813
Employer contributions subsequent to the measurement date	13,448,721	—
Total	<u>\$ 23,805,731</u>	<u>\$ 18,616,281</u>

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The \$13,448,721 reported as deferred outflows of resources related to pensions resulting from the Schools' contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ending June 30:

2024	\$ (2,752,470)
2025	(3,700,178)
2026	(7,129,520)
2027	5,322,897
Total	\$ (8,259,271)

*Net pension liability*

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2022, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	<b><u>Teacher Employee Retirement Plan</u></b>
Total Pension Liability	\$ 54,732,329
Plan Fiduciary Net Position	<u>45,211,731</u>
Employers' Net pension liability (Asset)	<u>\$ 9,520,598</u>

Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.61%
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The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

*Sensitivity of the Schools' Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*

The following presents the Schools' proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the Schools' proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

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	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
Schools' proportionate share of the VRS Teacher Employee Retirement Plan Net Pension Liability	\$145,755,927	\$81,606,763	\$29,375,238

*Pension Plan Fiduciary Net Position*

Detailed information about the VRS Teacher Retirement Plan is available in the separately issued VRS 2022 *Annual Comprehensive Financial Report* (Annual Report). A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at: <https://www.varetire.org/pdf/publications/2022-annual-report.pdf>.

*Payables to the Pension Plan*

At June 30, 2023, the Schools reported a payable of approximately \$1,649,177 to the retirement plan related to the June 2023 payroll.

**b) Non-Professional Retirement Plan***Plan Description*

All full-time, salaried permanent non-professional employees (non-teachers) of the Schools are automatically covered by the VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the System along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. The plan provisions and features of the plans, as well as actuarial assumptions, are substantially the same as those referenced in Note 7c.

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*Employees Covered by Benefit Terms*

As of the June 30, 2021, actuarial valuation, the following non-professional employees were covered by the benefit terms of the pension plan:

	<b>Number</b>
Inactive members or their beneficiaries currently receiving benefits	130
Inactive members:	
Vested	30
Non-vested	124
Long-term disability	1
Active elsewhere in VRS	58
Total inactive members	343
Active members	200
Total covered employees	543

*Contributions*

The Schools' contractually required employer contribution rate for the year ended June 30, 2023, was 4.37% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2020. Contributions to the pension plan from the Schools was \$206,318 for the year ended June 30, 2023.

*Changes in Net Pension Asset*

	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Asset (a) – (b)</b>
Balances at June 30, 2021	\$ 22,770,941	\$ 26,564,585	\$ (3,793,644)
Changes for the year:			
Service cost	477,779	-	477,779
Interest	1,530,373	-	1,530,373
Changes of assumptions	-	-	-
Difference between expected and actual experience	202,069	-	202,069
Contributions – employer	-	163,014	(163,014)
Contributions – employee	-	266,640	(266,640)
Net investment income	-	(20,911)	20,911
Benefit payments, including refunds of employee contributions	(1,153,064)	(1,153,064)	-
Administrative expense	-	(16,643)	16,643
Other changes	-	606	(606)
Net changes	1,057,157	(760,358)	1,817,515
Balances at June 30, 2022	\$ 23,828,098	\$ 25,804,227	\$ (1,976,129)



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*Sensitivity of the Schools' Net Pension Liability (Asset) to Changes in the Discount Rate*

The following presents the Schools' net pension liability (asset) using the discount rate of 6.75%, as well as what the Schools' net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
Schools' Non-Professional Employee Retirement Plan Net Pension Liability (Asset)	\$890,949	\$(1,976,129)	\$(4,338,823)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

For the year ended June 30, 2023, the Schools' recognized pension expense of \$197,037. At June 30, 2023, the Schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources for the non-professional group:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 205,223	\$ —
Change in assumptions	215,241	—
Net difference between projected and actual earnings on pension plan investments	—	769,711
Employer contributions subsequent to the measurement date	206,318	—
Total	<u>\$ 626,782</u>	<u>\$ 769,711</u>

The \$206,318 reported as deferred outflows of resources related to pensions resulting from the Schools' contributions subsequent to the measurement date will be recognized as an increase to the net pension asset in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

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## Year ending June 30:

2024	\$	85,657
2025		(274,411)
2026		(518,305)
2027		357,812
Total	\$	<u>(349,247)</u>

*Pension Plan Data*

Detailed information about the VRS Non-Professional Plan is available in the separately issued VRS 2022 Annual Report. A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at: <https://www.varetire.org/pdf/publications/2022-annual-report.pdf>.

*Payables to the Pension Plan*

At June 30, 2023, the Schools reported a payable of approximately \$42,463 to the retirement plan related to the June 2023 payroll.

**c) Teacher Retirement Plan and Non-Professional Retirement Plan***Actuarial Assumptions*

The total pension liability for the VRS Teacher Retirement Plan and the schools' non-professional employee plan was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation	2.5%
Salary increases, including inflation	
Teacher Retirement Plan:	3.5% - 5.95%
Non-professional plan:	3.5% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

*Mortality rates - Teacher Retirement Plan*

Pre-Retirement: Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males.

Post-Retirement: Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females.

Post-Disablement: Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females.

Beneficiaries and Survivors: Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally.

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Mortality Improvement: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

*Mortality rates - Non-Professional Plan*

Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years.

Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years.

Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years.

Mortality Improvement: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

- Update to more current mortality table – PUB2010 public sector
- Increased disability life expectancy
- Future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Adjusted retirement rates to better fit experience Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 65 to 70 (Non-Professional Plan); changed final retirement age from 75 to 80 for all (Professional Plan)
- Adjusted withdrawal rates to better fit experience at each year age and service through 9 years of service (Professional Plan); decreased withdrawal rates (Non-Professional plan)
- No change in disability rates
- No change in salary scale
- No change in line of duty disability
- No change in discount rate

*Long-Term Expected Rate of Return*

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The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Asset Class (Strategy)</b>	<b>Target Allocation</b>	<b>Arithmetic Long-Term Expected Rate of Return</b>	<b>Weighted Average Long-Term Expected Rate of Return</b>
Public Equity	34.00 %	5.71 %	1.94 %
Fixed Income	15.00	2.04	0.31
Credit Strategies	14.00	4.78	0.67
Real Assets	14.00	4.47	0.63
Private Equity	14.00	9.73	1.36
MAPS – Multi-Asset Public Strategies	6.00	3.73	0.22
PIP – Private Investment Partnership	3.00	6.55	0.20
<b>Total</b>	<b>100.00 %</b>		<b>5.33 %</b>
	Inflation		2.50 %
	*Expected arithmetic nominal return		7.83 %

\*The above allocation provides for a one-year return of 7.83%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.5%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

**Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate.

For the non-professional plan, consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also

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provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2022, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2021, actuarial valuations, whichever was greater.

Through the fiscal year ending June 30, 2022 for the professional plan, the rate contributed by the schools for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate.

From July 1, 2022, on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**d) Aggregate Pension Information**

		<b>Deferred Outflows</b>	<b>Deferred Inflows</b>	<b>Net Pension Liability (Asset)</b>	<b>Pension Expense (Revenue)</b>
VRS – Professional	\$	23,805,731	\$ 18,616,281	\$ 81,606,763	\$ 3,983,388
VRS – Non-Professional		626,782	769,711	(1,976,129)	197,037
Total	\$	<u>24,432,513</u>	<u>\$ 19,385,992</u>	<u>\$ 79,630,634</u>	<u>\$ 4,180,425</u>

**8. Other Post-Employment Benefits (OPEB)****a) Single Employer Plan - Retiree Healthcare***Plan Description*

Other postemployment benefits provided by the Schools include a single-employer medical plan and a retiree health insurance premium contribution plan that cover retirees until they reach 65 years of age. There is no coverage for retirees or their spouses once they reach the age of 65 and are eligible for Medicare. Both plans were established under the authority of the School Board; any amendments to the plans must be approved by the School Board.

The Schools' single-employer medical plan allows retirees under the age of 65 to remain in the same medical and dental plan as active employees if they have at least five years of service with the Schools and are a covered member under the plan at retirement and for at least 24 months prior to retiring. Retirees pay 100% of the premium, minus any applicable \$62.50 monthly contribution described below. Membership is 30, as of the March 1, 2022, valuation date.

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The Schools' retiree health insurance premium contribution plan allows eligible retirees to receive a \$750 contribution annually toward their health insurance premium. The retiring employee must have a minimum of twelve (12) continuous years of service with Williamsburg – James City County Public Schools.

*Funded Status and Funding Policy*

The School Board establishes employer contribution rates for plan participants and determines how the plan will be funded as part of the budgetary process each year. Retirees pay the full rate for coverage under the medical plan. The School Board has chosen to fund the healthcare benefits on a pay-as-you-go basis.

*Employees Covered by Benefit Terms*

As of the March 1, 2022, actuarial valuation, the following employees were covered by the benefit terms of the retiree healthcare OPEB plan:

	Number of participants
Active employees	1,340
Retirees	30
Total	1,370

*Actuarial Methods and Assumptions*

For the actuarial valuation at March 1, 2022 (measurement date of June 30, 2021), the entry age normal funding method was used. The goal of this method is that the annual accrual (or normal cost) be a level percent of pay throughout an employee's career. This method requires a salary increase assumption. The normal cost percentage is equal to the present value of benefits divided by the present value of future salary determined when the employee was hired. The actuarial accrued liability is equal to the present value of benefits minus the normal cost percentage times the present value of future salaries at the valuation date.

The actuarial assumptions included calculations based on a discount rate of 1.92% for the unfunded liability. Benefits are discounted based on an index rate for 20-year tax exempt general obligation (GO) municipal bonds with an average rating of AA/Aa or higher.

The medical trend assumption was developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model baseline assumptions. The SOA Model was released in October 2010 and updated in November 2021.

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The following assumptions were used as input variables into this model:

Inflation	2.5%
Rate of growth in real income/GDP per capita	1.4%
Extra trend due to technology and other factors	1.0%
Expected Health Share of GDP in 2031	19.0%
Health share of GDP resistance point	20.0%
Year for limiting cost growth to GDP growth	2075

The SOA Long-Run Medical Cost Trend Model is based on an econometric analysis of historical U.S. medical expenditures and the judgments of experts in the field. The long-run baseline projection, tolerance ranges and input variables have been developed under the guidance of an SOA Project Oversight Group.

The actuarial assumptions included calculations based on a net of 2.5% inflation assumption. The valuation assumed that 25% of participants currently with coverage will elect coverage upon retirement.

Mortality decrements:

- Healthy Pre-Retirement: Pub-2010 Teachers Employees Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale
- Healthy Post-Employment: Pub-2010 Teachers Retirees Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale
- Healthy Surviving Spouses: Pub-2010 Teachers Contingent Survivors Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale
- Disabled: Pub-2010 Teachers Disable Retirees Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale

*Changes in Assumptions Since Prior Valuation*

- Discount rate was updated as required under the GASB 75 standard.
- Mortality improvement was updated to the latest improvement scale MP2021.
- Decrement and salary assumptions were updated to the latest Virginia Retirement System experience study rates.
- The medical trend was updated using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model baseline assumptions.

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*Change in OPEB Liability*

	<b>Total OPEB Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>OPEB Liability (a) – (b)</b>
Balances at June 30, 2021	\$ 5,216,440	\$ -	\$ 5,216,440
Changes for the year:			
Service cost	551,331	-	551,331
Interest	98,456	-	98,456
Experience losses/(gains)	(38,738)	-	(38,738)
ER contribution	-	150,218	(150,218)
Changes in assumptions	(477,580)	-	(477,580)
Benefit payments	(138,264)	(138,264)	-
Administrative expenses	-	(11,954)	11,954
Net changes	(4,795)	-	(4,795)
Balances at June 30, 2022	\$ 5,211,645	\$ -	\$ 5,211,645

*Sensitivity of the OPEB Liability to Changes in the Discount Rate*

The following presents the OPEB liability using the discount rate of 3.69%, as well as what the OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.69%) or one percentage point higher (4.69%) than the current rate:

	<b>1.00% Decrease (2.69%)</b>	<b>Current Discount Rate (3.69%)</b>	<b>1.00% Increase (4.69%)</b>
Retiree Healthcare OPEB Liability	\$5,482,890	\$5,211,645	\$4,942,383

*Sensitivity of the OPEB Liability to Changes in the Health Care Cost Trend Rate*

The following presents the OPEB liability using the health care cost trend rate of 3.94%, as well as what the OPEB liability would be if it were calculated using a health cost trend rate that is one percentage point lower (2.94%) or one percentage point higher (4.94%) than the current rate:

	<b>1.00% Decrease (2.94%)</b>	<b>Current Health Care Cost Trend Rate (3.94%)</b>	<b>1.00% Increase (4.94%)</b>
Retiree Healthcare OPEB Liability	\$4,710,761	\$5,211,645	\$5,792,918



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*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended June 30, 2023, the Schools recognized OPEB expense of \$222,899. At June 30, 2023, deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources were reported:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ 669,230
Change in assumptions	142,342	1,049,822
Employer contributions subsequent to the measurement date	23,625	-
Total	<u>\$ 165,967</u>	<u>\$ 1,719,052</u>

The amount of \$23,625 will be reported as deferred outflows of resources related to the OPEB resulting from the Schools' contributions subsequent to the measurement date will be recognized as a reduction of the OPEB Liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the OPEB expense in future reporting periods as follows:

Year ending June 30:	Increase (Reduction) to OPEB Expense
2024	\$ (438,843)
2025	(403,874)
2026	(363,198)
2027	(284,742)
2028	(86,053)
Total	<u>\$ (1,576,710)</u>

**b) Virginia Retirement System Plans**

In addition to participation in the pension plans offered through the System, the Schools also participate in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

*Plan Descriptions**Group Life Insurance Program*

All full-time, salaried permanent employees of the schools are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life

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insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the Group Life Insurance Program OPEB.

Specific information for the GLI is available at <https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp>

*Teacher Employee - Health Insurance Credit Program*

All full time, salaried permanent (professional) employees of the Schools are automatically covered by the VRS Teacher Employee Health Insurance Credit (HIC) Program. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

Specific information about the Teacher HIC is available at <https://www.varetire.org/retirees/insurance/healthinscredit/index.asp>

*Teacher Employee – Virginia Local Disability Program*

All full-time, salaried permanent (professional) employees of public school divisions who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Teacher Employee Virginia Local Disability Program (VLDP). School divisions are required by Title 51.1 of the *Code of Virginia*, as amended, to provide short-term and long-term disability benefits for their hybrid plan employees either through a local plan or through the VLDP.

Specific information about the Teacher VLDP is available at <http://www.varetirement.org/hybrid/benefits/disability/virginia-local-disability-program.html>

*Non-Professional Group – Virginia Local Disability Program*

All full-time, salaried general employees; including local law enforcement officers, firefighters, or emergency medical technicians of political subdivisions who do not provide enhanced hazardous duty benefits; who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Political Subdivision Employee VLDP. Political subdivisions are required by Title 51.1 of the *Code of Virginia*, as amended, to provide short-term and long-term disability benefits for their hybrid plan employees either through a local plan or through the VLDP.

Specific information about the Non-Professional Group VLDP is available at <http://www.varetirement.org/hybrid/benefits/disability/virginia-local-disability-program.html>

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The GLI, Teacher HIC, Teacher VLDP, and Non-Professional VLDP are administered by the VRS along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. These plans are considered multiple employer, cost sharing plans.

*Non-Professional Group - Health Insurance Credit Program*

The General Employee (non-professional) Health Insurance Credit Program (HIC) is available for all full time, salaried employees of local government entities other than teachers. The General Employee HIC provides all the same benefits as the Teacher HIC, except that this plan is considered a multi-employer agent plan.

As of the June 30, 2021, actuarial valuation, the following employees were covered by the benefit terms of the General Employee Health Insurance Credit Program:

	<b>Number of participants</b>
Inactive members or their beneficiaries currently receiving benefits	49
Inactive members:	
Vested	1
Total inactive members	50
Active members	200
Total	250

*Contributions*

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2021 (General Employee HIC program) and June 30, 2021 (GLI, Teacher HIC, and VLDP Programs). The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

*Group Life Insurance Program*

Governed by:	<i>Code of Virginia</i> 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia General Assembly.
Total rate:	1.34% of covered employee compensation. Rate allocated 60/40; 0.80% employee and 0.54% employer. Employers may elect to pay all or part of the employee contribution.
June 30, 2023 Contribution	\$491,663

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*Teacher Health Insurance Credit Program*

Governed by:	<i>Code of Virginia</i> 51.1-1401(E) and may be impacted as a result of funding provided to school divisions by the Virginia General Assembly.
Total rate:	1.21% of covered employee compensation.
June 30, 2023 Contribution	\$1,026,696

In June 2022, the Commonwealth made a special contribution of approximately \$12 million to the VRS Teacher Health Insurance Credit Program. This special payment was authorized by a budget amendment included in Chapter 1 of the 2022 Appropriation Act, and is classified as a non-employer contribution.

*Non-Professional Health Insurance Credit Program*

Governed by:	<i>Code of Virginia</i> 51.1-1402(E) and may be impacted as a result of funding provided to governmental agencies by the Virginia General Assembly.
Total rate:	0.17% of covered employee compensation.
June 30, 2023 Contribution	\$28,360

*Teacher Virginia Local Disability Program*

Governed by:	<i>Code of Virginia</i> 51.1-1178(C) and may be impacted as a result of funding provided to school divisions by the Virginia General Assembly.
Total rate:	0.47% of covered employee compensation.
June 30, 2023 Contribution	\$148,588

*Non-Professional Virginia Local Disability Program*

Governed by:	<i>Code of Virginia</i> 51.1-1178(C) and may be impacted as a result of funding provided to school divisions by the Virginia General Assembly.
Total rate:	0.83% of covered employee compensation.
June 30, 2023 Contribution	\$26,087

*OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB*

The net OPEB liabilities were measured as of June 30, 2022, and the total OPEB liabilities used to calculate the net OPEB liabilities was determined by an actuarial valuation performed as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022. The covered employer's proportion of the net OPEB liabilities were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2022, relative to the total of the actuarially determined employer contributions for all participating employers.

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*Group Life Insurance Program*

June 30, 2023 proportionate share of liability	\$4,766,175
June 30, 2022 proportion (teacher plan)	0.36867%
June 30, 2021 proportion (teacher plan)	0.35894%
June 30, 2022 proportion (non-professional plan)	0.02716%
June 30, 2021 proportion (non-professional plan)	0.02735%
June 30, 2023 expense	\$139,810

*Teacher Health Insurance Credit Program*

June 30, 2023 proportionate share of liability	\$10,691,214
June 30, 2022 proportion	0.85595%
June 30, 2021 proportion	0.83226%
June 30, 2023 expense	\$825,272

*Teacher Virginia Local Disability Program*

June 30, 2023 proportionate share of liability (asset)	\$(3,669)
June 30, 2022 proportion	3.2603%
June 30, 2021 proportion	2.91940%
June 30, 2023 expense	\$93,231

*Non-Professional Virginia Local Disability Program*

June 30, 2023 proportionate share of liability (asset)	\$(3,302)
June 30, 2022 proportion	0.56161%
June 30, 2021 proportion	0.55743%
June 30, 2023 expense	\$17,801

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

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*Non-Professional Health Insurance Credit Program*

Changes in net OPEB liability of the General Employee Health Insurance Credit Program were as follows:

	<b>Total OPEB Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net OPEB Asset (a) – (b)</b>
Balances at June 30, 2021	\$ 387,497	\$ 416,238	\$ (28,741)
Changes for the year:			
Service cost	5,774	-	5,774
Interest	25,358	-	25,358
Change in Benefit Terms	199,383	-	199,383
Changes of assumptions	47,991	-	47,991
Difference between expected and actual experience	(76,824)	-	(76,824)
Contributions – employer	-	16,404	(16,404)
Net investment income	-	883	(883)
Benefit payments	(35,205)	(35,205)	-
Administrative expense	-	(693)	693
Other Changes	-	9,500	(9,500)
Net changes	166,477	(9,111)	175,588
Balances at June 30, 2022	\$ 553,974	\$ 407,127	\$ 146,847

In addition, for the year ended June 30, 2023, the Schools recognized OPEB expense of \$183,553 related to the Non-Professional Health Insurance Credit Program.

At June 30, 2023, the Schools reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

*Group Life Insurance Program*

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 377,421	\$ 191,208
Net difference between projected and actual earnings on GLI OPEB plan investments	-	297,816
Change in assumptions	177,771	464,244
Changes in proportion	172,318	179,941
Employer contributions subsequent to the measurement date	491,663	-
Total	\$ 1,219,173	\$ 1,133,209

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*Teacher Health Insurance Credit Program*

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ —	\$ 435,791
Change in Assumptions	312,345	27,302
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	—	10,731
Changes in proportionate share	341,437	361,082
Employer contributions subsequent to the measurement date	1,026,696	—
Total	<u>\$ 1,680,478</u>	<u>\$ 834,906</u>

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*Non-Professional Health Insurance Credit Program*

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 4,225	\$ 64,291
Change in assumptions	46,648	-
Net difference between projected and actual earnings on Non-professional HIC OPEB plan investments	—	11,038
Employer contributions subsequent to the measurement date	28,360	—
Total	<u>\$ 79,233</u>	<u>\$ 75,329</u>

*Teacher Virginia Local Disability Program*

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 43,268	\$ 11,131
Net difference between projected and actual earnings on Professional VLDP OPEB plan investments	-	1,020
Change in assumptions	10,944	-
Changes in proportionate share	11	3,137
Employer contributions subsequent to the measurement date	148,588	-
Total	<u>\$ 202,811</u>	<u>\$ 15,288</u>

*Non-Professional Virginia Local Disability Program*

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Change in assumptions	\$ 126	\$ 1,185
Difference between expected and actual experience	4,642	7,066
Net difference between projected and actual earnings on Non-professional VLDP OPEB plan investments	-	14
Changes in proportionate share	41	974
Employer contributions subsequent to the measurement date	26,087	-
Total	<u>\$ 30,896</u>	<u>\$ 9,239</u>



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The deferred outflows of resources related to OPEB resulting from the Schools contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense in future periods as follows:

*Group Life Insurance Program*

Year ending June 30:		Increase (Reduction) to OPEB Expense
2024	\$	(94,704)
2025		(76,550)
2026		(246,691)
2027		25,761
2028		(13,515)
Total	\$	<u>(404,699)</u>

*Teacher Health Insurance Credit Program*

Year ending June 30:		Increase (Reduction) to OPEB Expense
2024	\$	(61,778)
2025		(51,633)
2026		(31,390)
2027		2,268
2028		(41,763)
Thereafter		3,172
Total	\$	<u>(181,154)</u>

*Non-Professional Health Insurance Credit Program*

Year ending June 30:		Increase (Reduction) to OPEB Expense
2024	\$	(7,544)
2025		(6,862)
2026		(10,365)
2027		653
2028		(338)
Total	\$	<u>(24,456)</u>

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*Teacher Virginia Local Disability Program*

Year ending June 30:		Increase (Reduction) to OPEB Expense
2024	\$	2,535
2025		2,565
2026		1,863
2027		6,949
2028		3,733
Thereafter		21,290
Total	\$	<u>38,935</u>

*Non-Professional Virginia Local Disability Program*

Year ending June 30:		Increase (Reduction) to OPEB Expense
2024	\$	(497)
2025		(544)
2026		(1,803)
2027		104
2028		(265)
Thereafter		(1,425)
Total	\$	<u>(4,430)</u>

*Actuarial Assumptions and Other Inputs*

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2021, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022:

Inflation	2.50%
Salary increases, including inflation:	
• Locality – general employees	3.50 – 5.35%
• Teachers	3.50 – 5.95%
Investment rate of return, net of expenses, including inflation	6.75%

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note 7.

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*Net OPEB Liabilities*

The net OPEB liabilities represent each program's total OPEB liability determined in accordance with GAAP, less the associated fiduciary net position. As of the measurement date of June 30, 2022, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	<b>Group Life Insurance Program</b>	<b>Teacher HIC OPEB Plan</b>	<b>Teacher VLDP OPEB Plan</b>	<b>Non-Professional VLDP OPEB Plan</b>
Total OPEB liability	\$3,672,085	\$1,470,891	\$7,208	\$7,360
Plan fiduciary net position	2,467,989	221,845	7,320	7,948
Employers' net OPEB liability (asset)	\$1,204,096	\$1,249,046	\$(112)	\$(588)
Plan fiduciary net position as a percentage of total OPEB liability	67.21%	15.08%	101.56%	107.99%

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GAAP in the VRS notes to the financial statements and required supplementary information.

*Long-Term Expected Rate of Return*

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

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<b>Asset Class (Strategy)</b>	<b>Target Allocation</b>	<b>Arithmetic Long-Term Expected Rate of Return</b>	<b>Weighted Average Long-Term Expected Rate of Return</b>
Public Equity	34.00 %	5.71 %	1.94 %
Fixed Income	15.00	2.04	0.31
Credit Strategies	14.00	4.78	0.67
Real Assets	14.00	4.47	0.63
Private Equity	14.00	9.73	1.36
MAPS – Multi-Asset Public Strategies	6.00	3.73	0.22
PIP – Private Investment Partnership	3.00	6.55	0.20
<b>Total</b>	<b>100.00 %</b>		<b>5.33 %</b>
	Inflation		2.50 %
	*Expected arithmetic nominal return		7.83 %

\* The above allocation provides a one-year return of 7.83%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

*Discount Rate*

The discount rate used to measure the OPEB liabilities was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2022, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2022 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

*Sensitivity of the Net OPEB Liability to Changes in the Discount Rate*

The following presents the net OPEB liabilities using the discount rate of 6.75%, as well as what the Schools' net OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

**WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Notes to Basic Financial Statements

June 30, 2023

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
GLI Net OPEB liability	\$6,935,343	\$4,766,175	\$3,013,191
Teacher HIC Net OPEB liability	\$12,049,121	\$10,691,214	\$9,540,150
Non-Professional HIC Net OPEB liability (asset)	\$208,073	\$146,847	\$94,564
Teacher VLDP Net OPEB liability (asset)	\$26,580	\$(3,669)	\$(29,830)
Non-Professional VLDP Net OPEB liability (asset)	\$350	\$(3,302)	\$(6,473)

*OPEB Plan Fiduciary Net Position*

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2022 *Annual Comprehensive Financial Report* (Annual Report). A copy of the 2022 VRS Report may be downloaded from the VRS website at <https://www.varetire.org/Pdf/Publications/2022-annual-report.pdf>.

*Payables to the OPEB Plan*

At June 30, 2023, the following amounts were payable to the Virginia Retirement System for the legally required contributions related to June 2023 payroll.

• Group Life Insurance	\$117,854
• Teacher Health Insurance Credit	\$ 97,785
• Non-professional Health Insurance Credit	\$ 1,535
• Teacher Virginia Local Disability Program	\$ 14,341
• Non-professional Virginia Local Disability Program	\$ 2,401

**c) Aggregate OPEB Information**

	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>	<b>Net OPEB Liability (asset)</b>	<b>OPEB Expense (income)</b>
Retiree Healthcare	\$ 165,967	\$ 1,719,052	\$ 5,211,645	\$ 222,899
Group Life Insurance	1,219,173	1,133,209	4,766,175	139,810
Health Insurance Credit – Professional	1,680,478	834,906	10,691,214	825,272
Health Insurance Credit – Non-Professional	79,233	75,329	146,847	183,553
Virginia Local Disability Program – Professional	202,811	15,288	(3,669)	93,231
Virginia Local Disability Program – Non-Professional	30,896	9,239	(3,302)	17,801
Total	\$ <u>3,378,558</u>	\$ <u>3,787,023</u>	\$ <u>20,808,910</u>	\$ <u>1,482,566</u>

**WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Notes to Basic Financial Statements

June 30, 2023

**9. Contingent Liabilities****a) Litigation**

Various claims and lawsuits are pending against the Schools. In the opinion of management, resolution of these cases would not involve a significant liability to the Schools.

**b) Federal Award Programs**

The Schools participate in a number of federal award programs. Although the Schools are audited annually in accordance with the provisions of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), in conjunction with the audit of James City County, these programs are still subject to financial and compliance audits by the grantors or their representatives. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Based on prior experience, the Schools' management believes such disallowances, if any, will not be significant. A schedule of findings and responses, if any, is included in a separately issued James City County and Williamsburg-James City County School Board combined single audit report.

**10. Risk Management**

The Schools are exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions, injuries to employees, and natural disasters. The Schools report all of its risk management activities in the General Fund and pay all claims for retained risks with commercial insurance companies. All premiums are budgeted for and paid with General Fund resources. All unemployment and health care claims are paid through a third-party administrator with resources from the General Fund. For all retained risks and claims expenditures, liabilities are reported when it is probable that a loss has occurred and the amount of loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported. There have been no reductions in insurance coverage from the prior year, and settled claims have not exceeded the amount of insurance coverage in any of the past three fiscal years.

**11. Unearned Revenues**

Unearned revenues represents amounts for which asset recognition criteria have been met, but revenue recognition criteria has not been met. Unearned revenues consisted of the following as of June 30, 2023:

	<b>Grants Fund</b>	<b>Nonmajor governmental funds</b>
Behavioral intervention grant	\$ 27,167	-
Title II	13,796	-
School construction grant	-	3,929,554
Total Unearned Revenue	<u>\$ 40,963</u>	<u>3,929,554</u>

**WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Notes to Basic Financial Statements

June 30, 2023

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**12. Related Organizations and Related Parties**

Not included in the School Board's financial statements are certain Parent-Teacher Associations (PTAs), Parent-Teacher-Student Associations (PTSAs), athletic booster clubs, and band booster clubs. These organizations provide services to students and employees of the School Board, but are separate legal entities having sufficient autonomy in the management of their own affairs to distinguish them as separate from the administrative organization of the School Board. The School Board does not account for these entities as component units or joint ventures as these entities are not material to the School Board, it does not maintain an ongoing financial interest or have responsibility for these entities.

In addition, the School Board is a member of the jointly governed New Horizons Education Center along with five other local school divisions. New Horizons is a jointly governed organization with each school division having one representative on the New Horizons Board. New Horizons is a separate legal entity with separately issued financial statements which provides special education services, career and technical education, and governor's school opportunities to the Schools' students. Contributions to New Horizons totaled \$2.03 million for the year ended June 30, 2023. More information can be found on the New Horizons website at <https://nhrec.org/>.

The Williamsburg-James City County Education Foundation is a non-profit organization established to receive private donations and contributions to be used for the benefit of the students of Williamsburg-James City County Public Schools and is jointly governed by the citizens of James City County, citizens of the City of Williamsburg, and the school board. The Foundation is a separate legal entity with separately issued financial statements. The Foundation does not meet the definition of a component unit but is considered a related party of Williamsburg – James City County Public Schools as one of the twenty-two board seats available is occupied by a member of the school board. More information can be found on the Foundation website at <https://wjccschoolsfoundation.org/>.

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**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Required supplementary information

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Budget Basis)

(unaudited)

General Fund

Year ended June 30, 2023

	Original budget	Amended budget	Actual	Variance from amended
Revenues:				
Intergovernmental:				
Local sources	\$ 96,926,917	100,850,717	89,623,165	(11,227,552)
Commonwealth of Virginia	62,337,083	62,730,583	64,352,291	1,621,708
Federal government	110,000	110,000	260,890	150,890
Charges for services	190,000	190,000	158,438	(31,562)
Interest	30,000	30,000	236,696	206,696
Miscellaneous	311,000	311,000	333,679	22,679
Total revenues	<u>159,905,000</u>	<u>164,222,300</u>	<u>154,965,159</u>	<u>(9,257,141)</u>
Expenditures:				
Education:				
General and administrative	3,679,584	3,679,584	3,652,570	27,014
Instruction	117,558,531	117,565,081	111,442,676	6,122,405
Attendance and health services	5,402,355	5,402,355	5,378,809	23,546
Pupil transportation	9,592,216	10,924,659	10,751,789	172,870
Operations and maintenance	13,506,819	16,485,126	14,154,422	2,330,704
Technology	10,165,495	10,165,495	9,694,500	470,995
Total education	<u>159,905,000</u>	<u>164,222,300</u>	<u>155,074,766</u>	<u>9,147,534</u>
Total debt service	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Total expenditures	<u>159,905,000</u>	<u>164,222,300</u>	<u>155,074,766</u>	<u>9,147,534</u>
Net change in fund balance	<u>\$ —</u>	<u>—</u>	<u>(109,607)</u>	<u>(109,607)</u>
Fund balance at the beginning of year			2,154,360	
Cancellation of unexpended prior year encumbrances			119,969	
Decrease in encumbrances			(1,261,787)	
Fund balance at end of year			<u>\$ 902,935</u>	

NOTE: Capital outlay is included in the applicable functional category for budget purposes whereas capital outlay is presented as a separate category for financial reporting purposes, per Exhibit 4.

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**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer Pension Contributions (unaudited)

Last ten fiscal years

Virginia Retirement System - Professional Employees						
Fiscal year ended June 30	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a % of covered payroll	
2023	\$ 13,448,721	\$ 13,448,721	\$ —	\$ 84,788,694	15.86%	
2022	12,731,972	12,731,972	—	79,775,536	15.96%	
2021	11,795,307	11,795,307	—	73,604,525	16.03%	
2020	11,431,558	11,431,558	—	72,905,344	15.68%	
2019	11,047,560	11,047,560	—	70,456,378	15.68%	
2018	10,992,169	10,992,169	—	67,353,977	16.32%	
2017	9,829,909	9,829,909	—	67,052,585	14.66%	
2016	9,251,488	9,251,488	—	65,800,057	14.06%	
2015	9,430,011	9,430,011	—	65,034,559	14.50%	
2014	7,332,082	7,332,082	—	62,882,350	11.66%	

Virginia Retirement System - Non-Professional Employees						
Fiscal year ended June 30	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a % of covered payroll	
2023	\$ 206,318	\$ 206,318	\$ —	\$ 6,165,355	3.35%	
2022	163,014	163,014	—	5,858,963	2.78%	
2021	158,334	158,334	—	5,556,149	2.85%	
2020	172,427	172,427	—	4,870,819	3.54%	
2019	173,657	173,657	—	4,905,565	3.54%	
2018	224,276	224,276	—	4,802,484	4.67%	
2017	233,512	233,512	—	5,000,257	4.67%	
2016	369,942	369,942	—	5,123,850	7.22%	
2015	372,141	372,141	—	5,154,307	7.22%	
2014	435,519	435,519	—	4,812,365	9.05%	

See accompanying notes to the required supplementary information and independent auditor's report.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios (unaudited)

VRS - Non-Professional Employees Plan

<b>Years ended June 30,*</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
Total pension liability				
Service cost	\$ 477,779	\$ 545,063	\$ 552,167	\$ 485,858
Interest	1,530,373	1,366,821	1,309,428	1,297,224
Changes of assumptions	-	813,135	-	528,041
Difference between expected and actual experience	202,069	324,773	78,555	(426,300)
Benefit payments, including refunds of employee contributions	(1,153,064)	(1,056,098)	(1,123,687)	(911,625)
Net change in total pension liability	1,057,157	1,993,694	816,463	973,198
Total pension liability - beginning	22,770,941	20,777,247	19,960,784	18,987,586
Total pension liability - ending (a)	<u>\$ 23,828,098</u>	<u>\$ 22,770,941</u>	<u>\$ 20,777,247</u>	<u>\$ 19,960,784</u>
Plan fiduciary net position				
Contributions - employer	\$ 163,014	\$ 158,331	\$ 172,426	\$ 173,657
Contributions - employee	266,640	255,416	279,227	268,278
Net investment income	(20,911)	5,804,084	404,254	1,377,110
Benefit payments, including refunds of employee contributions	(1,153,064)	(1,056,098)	(1,123,687)	(911,625)
Administrative expenses	(16,643)	(14,667)	(14,290)	(13,730)
Other changes	606	545	(483)	(866)
Net change in plan fiduciary net position	(760,358)	5,147,611	(282,553)	892,824
Plan fiduciary net position - beginning	26,564,585	21,416,974	21,699,527	20,806,703
Plan fiduciary net position - ending (b)	<u>\$ 25,804,227</u>	<u>\$ 26,564,585</u>	<u>\$ 21,416,974</u>	<u>\$ 21,699,527</u>
Schools' net pension liability (asset) - ending (a) - (b)	<u>\$ (1,976,129)</u>	<u>\$ (3,793,644)</u>	<u>\$ (639,727)</u>	<u>\$ (1,738,743)</u>
Plan fiduciary net position as a percentage of the total pension liability	108.3%	116.7%	103.1%	108.7%
Covered payroll	\$5,858,963	\$5,556,149	\$4,870,819	\$4,905,565
Net pension liability (asset) as a percentage of covered payroll	(33.7%)	(68.3%)	(13.1%)	(35.4%)

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

\*The amounts presented have a measurement date of the previous fiscal year end.

<b>Years ended June 30,*</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Total pension liability					
Service cost	\$ 506,887	\$ 523,460	\$ 540,481	\$ 526,136	\$ 507,972
Interest	1,254,419	1,222,200	1,157,021	1,087,945	1,021,383
Changes of assumptions	-	(236,957)	-	-	-
Difference between expected and actual experience	(287,441)	(318,599)	(122,658)	(13,491)	-
Benefit payments, including refunds of employee contributions	(813,097)	(646,577)	(640,852)	(586,736)	(570,189)
Net change in total pension liability	660,768	543,527	933,992	1,013,854	959,166
Total pension liability - beginning	18,326,818	17,783,291	16,849,299	15,835,445	14,876,279
Total pension liability - ending (a)	<u>\$ 18,987,586</u>	<u>\$ 18,326,818</u>	<u>\$ 17,783,291</u>	<u>\$ 16,849,299</u>	<u>\$ 15,835,445</u>
Plan fiduciary net position					
Contributions - employer	\$ 224,276	\$ 233,501	\$ 369,942	\$ 372,141	\$ 435,519
Contributions - employee	249,325	257,483	256,786	256,454	237,728
Net investment income	1,451,191	2,158,117	309,381	764,646	2,265,304
Benefit payments, including refunds of employee contributions	(813,097)	(646,577)	(640,852)	(586,736)	(570,189)
Administrative expenses	(12,546)	(12,355)	(10,703)	(10,296)	(12,002)
Other changes	(1,291)	(1,926)	(130)	(162)	120
Net change in plan fiduciary net position	1,097,858	1,988,243	284,424	796,047	2,356,480
Plan fiduciary net position - beginning	19,708,845	17,720,602	17,436,178	16,640,131	14,283,651
Plan fiduciary net position - ending (b)	<u>\$ 20,806,703</u>	<u>\$ 19,708,845</u>	<u>\$ 17,720,602</u>	<u>\$ 17,436,178</u>	<u>\$ 16,640,131</u>
Schools' net pension liability (asset) - ending (a) - (b)	<u>\$ (1,819,117)</u>	<u>\$ (1,382,027)</u>	<u>\$ 62,689</u>	<u>\$ (586,879)</u>	<u>\$ (804,686)</u>
Plan fiduciary net position as a percentage of the total pension liability	109.6%	107.5%	99.6%	103.5%	105.1%
Covered payroll	\$4,802,484	\$5,000,257	\$5,123,850	\$5,154,307	\$4,812,365
Net pension liability (asset) as a percentage of covered payroll	(37.9%)	(27.6%)	1.2%	(11.4%)	(16.7%)

See accompanying notes to the required supplementary information and independent auditor's report.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer's Share of Net Pension Liability and Related Ratios (unaudited)

VRS - Professional Employees Retirement Plan

<b>Years ended June 30,*</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
Employer's Proportion of the Net Pension Liability	0.85716%	0.83377%	0.85779%	0.86221%	0.84943%
Employer's Proportionate Share of the Net Pension Liability	\$ 81,606,763	\$ 64,726,377	\$ 124,830,972	\$ 113,471,736	\$ 99,893,000
Employer's Covered Payroll	\$ 79,775,536	\$ 73,604,525	\$ 72,905,344	\$ 70,456,378	\$ 67,353,977
Employer's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	102.30%	87.94%	171.22%	161.05%	148.31%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.61%	85.46%	71.47%	73.51%	74.81%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

\*The amounts presented have a measurement date of the previous fiscal year end.

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Years ended June 30,*	2018	2017	2016	2015
Employer's Proportion of the Net Pension Liability	0.86356%	0.87104%	0.87896%	0.85987%
Employer's Proportionate Share of the Net Pension Liability	\$ 106,201,000	\$ 122,069,000	\$ 110,629,000	\$ 103,913,000
Employer's Covered Payroll	\$ 67,052,585	\$ 65,800,057	\$ 65,034,559	\$ 62,882,350
Employer's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	158.38%	185.52%	170.11%	165.25%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	72.92%	68.28%	70.68%	70.88%

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**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Changes in OPEB Liability and Related Ratios (unaudited)

OPEB - Retiree Healthcare (RH)

<b>Years ended June 30,*</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Total OPEB - RH liability						
Service cost	\$ 551,331	\$ 657,420	\$ 580,721	\$ 448,112	\$ 432,740	\$ 457,670
Interest	98,456	142,801	158,452	180,316	165,148	126,557
Difference between expected and actual experience	(38,738)	(370,916)	(180,989)	(487,307)	(270,907)	-
Changes in assumptions	(477,580)	(879,609)	249,100	(61,871)	(13,843)	(244,756)
Benefit payments	(138,264)	(282,806)	(21,200)	(9,510)	64,113	(127,182)
Net change in total OPEB - RH liability	(4,795)	(733,110)	786,084	69,740	377,251	212,289
Total OPEB - RH liability - beginning	5,216,440	5,949,550	5,163,466	5,093,726	4,716,475	4,504,186
Total OPEB - RH liability - ending (a)	<u>\$ 5,211,645</u>	<u>\$ 5,216,440</u>	<u>\$ 5,949,550</u>	<u>\$ 5,163,466</u>	<u>\$ 5,093,726</u>	<u>\$ 4,716,475</u>
Plan fiduciary net position - RH						
Contributions - employer	\$ 150,218	\$ 293,622	\$ 21,200	\$ 9,510	\$ (64,113)	\$ 206,794
Benefit payments	(138,264)	(282,806)	(21,200)	(9,510)	64,113	(206,794)
Administrative expense	(11,954)	(10,816)	-	-	-	-
Net change in plan fiduciary net position - RH	-	-	-	-	-	-
Plan fiduciary net position - RH, beginning	-	-	-	-	-	-
Plan fiduciary net position - RH, ending (b)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School's OPEB - RH liability - ending (a) - (b)	<u>\$ 5,211,645</u>	<u>\$ 5,216,440</u>	<u>\$ 5,949,550</u>	<u>\$ 5,163,466</u>	<u>\$ 5,093,726</u>	<u>\$ 4,716,475</u>
Plan fiduciary net position - RH as a percentage of the total OPEB - RH liability	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Expected average remaining service years of all participants	6	6	7	7	7	7

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

\*The amounts presented have a measurement date of the previous fiscal year end.

Changes of assumptions:	The discount rate was changed as follows:					
	The discount rate changes year-to-year	3.69%	1.92%	2.45%	3.13%	3.62%
						3.58%



**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer's Share of Net OPEB Liability (unaudited)

OPEB - Group Life Insurance Program - Professional Employees

<b>Years ended June 30,*</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Employer's Proportion of the Net OPEB - GLI Liability	0.36867%	0.35894%	0.36879%	0.37153%	0.36332%	0.37116%
Employer's Proportionate Share of the Net OPEB - GLI Liability	\$ 4,439,142	\$ 4,179,035	\$ 6,154,501	\$ 6,045,782	\$ 5,518,000	\$ 5,585,000
Covered Payroll	\$ 80,195,631	\$ 74,108,820	\$ 76,495,192	\$ 72,572,692	\$ 67,353,977	\$ 67,052,585
Employer's Proportionate Share of the Net OPEB - GLI Liability as a Percentage of Covered Payroll	5.54%	5.64%	8.05%	8.33%	8.19%	8.33%
Plan Fiduciary Net Position as a Percentage of the Total OPEB - GLI Liability	67.21%	67.45%	52.64%	52.00%	51.22%	48.86%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

\*The amounts presented have a measurement date of the previous fiscal year end.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer's Share of Net OPEB Liability (unaudited)

OPEB - Group Life Insurance Program - Non-Professional Employees

<b>Years ended June 30,*</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Employer's Proportion of the Net OPEB - GLI Liability	0.02716%	0.02735%	0.02965%	0.02987%	0.02817%	0.02951%
Employer's Proportionate Share of the Net OPEB - GLI Liability	\$ 327,033	\$ 318,428	\$ 494,810	\$ 486,064	\$ 428,000	\$ 444,000
Covered Payroll	\$ 5,907,714	\$ 5,645,747	\$ 6,149,423	\$ 5,844,231	\$ 4,802,484	\$ 5,000,257
Employer's Proportionate Share of the Net OPEB - GLI Liability as a Percentage of Covered Payroll	5.54%	5.64%	8.05%	8.32%	8.91%	8.88%
Plan Fiduciary Net Position as a Percentage of the Total OPEB - GLI Liability	67.21%	67.45%	52.64%	52.00%	51.22%	48.86%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

\*The amounts presented have a measurement date of the previous fiscal year end.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer OPEB Contributions (unaudited)

OPEB - Group Life Insurance Program

Last ten fiscal years

OPEB - GLI - Professional Employees					
Fiscal year ended June 30	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a % of covered payroll
2023	\$ 458,241	\$ 458,241	\$ —	\$ 84,859,444	0.54%
2022	429,466	429,466	—	80,195,631	0.54%
2021	397,270	397,270	—	74,108,820	0.54%
2020	397,775	397,775	—	76,495,192	0.52%
2019	377,378	377,378	—	72,572,692	0.52%
2018	352,935	352,935	—	67,353,977	0.52%

OPEB - GLI - Non-Professional Employees					
Fiscal year ended June 30	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a % of covered payroll
2023	\$ 33,422	\$ 33,422	\$ —	\$ 6,189,259	0.54%
2022	31,666	31,666	—	5,907,714	0.54%
2021	30,260	30,260	—	5,645,747	0.54%
2020	31,977	31,977	—	6,149,423	0.52%
2019	30,390	30,390	—	5,844,231	0.52%
2018	25,165	25,165	—	4,802,484	0.52%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer's Share of Net OPEB Liability (unaudited)

OPEB - Health Insurance Credit Program - Professional Employees

<b>Years ended June 30,*</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Employer's Proportion of the Net OPEB - HIC Liability	0.85595%	0.83226%	0.86058%	0.86297%	0.85004%	0.86281%
Employer's Proportionate Share of the Net OPEB - HIC Liability	\$ 10,691,214	\$ 10,682,633	\$ 11,226,409	\$ 11,297,117	\$ 10,793,000	\$ 10,946,000
Covered Payroll	\$ 79,775,536	\$ 73,604,525	\$ 75,474,000	\$ 72,066,466	\$ 69,253,171	\$ 67,052,585
Employer's Proportionate Share of the Net OPEB - HIC Liability as a Percentage of Covered Payroll	13.40%	14.51%	14.87%	15.68%	15.58%	16.32%
Plan Fiduciary Net Position as a Percentage of the Total OPEB - HIC Liability	15.08%	13.15%	9.95%	8.97%	8.08%	7.04%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

\*The amounts presented have a measurement date of the previous fiscal year end.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Changes in Net OPEB Liability (Asset) and Related Ratios (unaudited)

OPEB - Health Insurance Credit - Non-Professional Employees

<b>Years ended June 30,*</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Total OPEB - HIC liability						
Service cost	\$ 5,774	\$ 8,696	\$ 8,604	\$ 7,967	\$ 8,619	\$ 8,750
Interest	25,358	23,703	21,755	21,557	21,905	21,536
Benefit changes	199,383	-	23,639	-	-	-
Difference between expected and actual experience	(76,824)	6,777	(765)	(2,594)	(16,514)	-
Changes in assumptions	47,991	9,929	-	7,656	-	(11,335)
Benefit payments, including refunds of employee contributions	(35,205)	(25,544)	(23,176)	(17,320)	(20,665)	(6,674)
Net change in total OPEB - HIC liability	166,477	23,561	30,057	17,266	(6,655)	12,277
Total OPEB - HIC liability - beginning	387,497	363,936	333,879	316,613	323,268	310,991
Total OPEB - HIC liability - ending (a)	<u>\$ 553,974</u>	<u>\$ 387,497</u>	<u>\$ 363,936</u>	<u>\$ 333,879</u>	<u>\$ 316,613</u>	<u>\$ 323,268</u>
Plan fiduciary net position - HIC						
Contributions - employer	\$ 16,404	\$ 9,444	\$ 9,712	\$ 9,260	\$ 11,165	\$ 11,391
Net investment income	883	88,482	6,935	21,491	23,057	33,666
Benefit payments, including refunds of employee contributions	(35,205)	(25,544)	(23,176)	(17,320)	(20,665)	(6,674)
Administrative expenses	(693)	(1,007)	(657)	(466)	(535)	(552)
Other changes	9,500	-	(3)	(25)	(1,683)	1,683
Net change in plan fiduciary net position - HIC	(9,111)	71,375	(7,189)	12,940	11,339	39,514
Plan fiduciary net position - HIC, beginning	416,238	344,863	352,052	339,112	327,773	288,259
Plan fiduciary net position - HIC, ending (b)	<u>\$ 407,127</u>	<u>\$ 416,238</u>	<u>\$ 344,863</u>	<u>\$ 352,052</u>	<u>\$ 339,112</u>	<u>\$ 327,773</u>
School's net OPEB - HIC liability (asset) - ending (a) - (b)	<u>\$ 146,847</u>	<u>\$ (28,741)</u>	<u>\$ 19,073</u>	<u>\$ (18,173)</u>	<u>\$ (22,499)</u>	<u>\$ (4,505)</u>
Plan fiduciary net position - HIC as a percentage of the total OPEB - HIC liability	73.5%	107.4%	94.8%	105.4%	107.1%	101.4%
Covered payroll	\$ 5,858,963	\$ 5,556,149	\$ 6,070,000	\$ 5,766,438	\$ 4,854,348	\$ 5,000,257
Net OPEB - HIC liability (asset) as a percentage of the total covered payroll	2.51%	-0.52%	0.31%	-0.32%	-0.46%	-0.09%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

\*The amounts presented have a measurement date of the previous fiscal year end.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer OPEB Contributions (unaudited)

OPEB - Health Insurance Credit

Last ten fiscal years

OPEB - HIC - Professional Employees					
Fiscal year ended June 30	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a % of covered payroll
2023	\$ 1,026,696	\$ 1,026,696	\$ —	\$ 84,850,909	1.21%
2022	965,285	965,285	—	79,775,536	1.21%
2021	890,724	890,724	—	73,604,525	1.21%
2020	905,688	905,688	—	75,474,000	1.20%
2019	864,798	864,798	—	72,066,466	1.20%
2018	851,814	851,814	—	69,253,171	1.23%

OPEB - HIC - Non-Professional Employees					
Fiscal year ended June 30	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a % of covered payroll
2023	\$ 28,360	\$ 28,360	\$ —	\$ 6,165,217	0.46%
2022*	16,404	16,404	—	5,858,963	0.28%
2021	9,444	9,444	—	5,556,149	0.17%
2020	9,712	9,712	—	6,070,000	0.16%
2019	9,226	9,226	—	5,766,438	0.16%
2018	11,165	11,165	—	4,854,348	0.23%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

\* Beginning in Fiscal Year 2022, an enhanced health insurance credit was added for non-professional employees.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer's Share of Net OPEB Liability (unaudited)

OPEB - Virginia Local Disability Program (VLDP) - Professional Employees

<b>Years ended June 30,*</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Employer's Proportion of the Net OPEB - VLDP Liability (Asset)	3.26030%	2.91940%	3.13334%	3.28952%	3.37801%	3.31886%
Employer's Proportionate Share of the Net OPEB - VLDP Liability/(Asset)	\$ (3,669)	\$ (20,553)	\$ 25,138	\$ 19,124	\$ 25,000	\$ 20,000
Covered Payroll	\$ 26,262,831	\$ 19,644,936	\$ 18,547,073	\$ 15,633,273	\$ 12,595,806	\$ 67,052,585
Employer's Proportionate Share of the Net OPEB - VLDP Liability (Asset) as a Percentage of Covered Payroll	-0.01%	-0.10%	0.14%	0.12%	0.20%	0.03%
Plan Fiduciary Net Position as a Percentage of the Total OPEB - VLDP Liability	101.56%	114.46%	78.28%	74.12%	46.18%	31.96%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

\*The amounts presented have a measurement date of the previous fiscal year end.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer's Share of Net OPEB Liability (unaudited)

OPEB - Virginia Local Disability Program (VLDP) - Non-Professional Employees

<b>Years ended June 30,*</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Employer's Proportion of the Net OPEB - VLDP Liability (Asset)	0.56161%	0.55743%	0.65040%	0.68330%	0.67880%	0.75284%
Employer's Proportionate Share of the Net OPEB - VLDP Liability (Asset)	\$ (3,302)	\$ (5,643)	\$ 6,492	\$ 13,843	\$ 5,000	\$ 4,000
Covered Payroll	\$ 2,631,055	\$ 2,239,265	\$ 2,423,750	\$ 2,093,665	\$ 1,648,333	\$ 5,000,257
Employer's Proportionate Share of the Net OPEB - VLDP Liability (Asset) as a Percentage of Covered Payroll	-0.13%	-0.25%	0.27%	0.66%	0.30%	0.08%
Plan Fiduciary Net Position as a Percentage of the Total OPEB - VLDP Liability	107.99%	119.59%	76.84%	49.19%	51.22%	38.40%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

\*The amounts presented have a measurement date of the previous fiscal year end.



**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer OPEB Contributions (unaudited)

OPEB - Virginia Local Disability Program (VLDP)

Last ten fiscal years

OPEB - VLDP - Professional Employees					
Fiscal year ended June 30	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a % of covered payroll
2023	\$ 148,588	\$ 148,588	\$ —	\$ 31,614,468	0.47%
2022	123,435	123,435	—	26,262,831	0.47%
2021	92,336	92,336	—	19,644,936	0.47%
2020	76,043	76,043	—	18,547,073	0.41%
2019	64,096	64,096	—	15,633,273	0.41%
2018	39,047	39,047	—	12,595,806	0.31%

OPEB - VLDP - Non-Professional Employees					
Fiscal year ended June 30	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a % of covered payroll
2023	\$ 26,087	\$ 26,087	\$ —	\$ 3,069,059	0.85%
2022	21,838	21,838	—	2,631,055	0.83%
2021	18,585	18,585	—	2,239,265	0.83%
2020	17,451	17,451	—	2,423,750	0.72%
2019	15,074	15,074	—	2,093,665	0.72%
2018	9,890	9,890	—	1,648,333	0.60%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

**WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Notes to Required Supplementary Information

June 30, 2023

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**(1) Budgetary Data**

The budgetary data reflected in the required supplementary information was established by the Schools using the following procedures:

- (a) The Superintendent submits a proposed budget for the General Fund to the School Board, usually in February of each year. Budget schedules and deadlines are developed annually.
- (b) Following public hearing on the budget and Board discussion, the School Board adopts its annual budget for the General Fund and forwards it to the governing bodies for consideration, usually in March of each year.
- (c) The School Board makes any adjustments required to its adopted budget for the General Fund as a result of the actions of the governing bodies and adopts an amended budget.
- (d) The governing bodies appropriate the monies identified and budgeted by the School Board, as set forth in the Schools' amended budget.
- (e) For the General Fund, which has an annual adopted budget, the School Board is authorized to make transfers between budgetary line items; however, revisions that alter the total appropriations of the budget must be approved by the James City County Board of Supervisors and the Williamsburg City Council. Therefore, the legal level of budgetary control, that level where expenditures may not exceed appropriations in total, for the General Fund is the fund level. Expenditures may exceed budgeted levels when revenues exceed budgeted levels or the School Board authorizes use of prior year fund balance.
- (f) An encumbrance system is used to monitor purchases and contractual commitments during the fiscal year. Open encumbrances at year end are reported as an assignment of fund balance. Encumbrances do not constitute expenditures or liabilities of the current year. Appropriations with outstanding commitments or encumbrances are carried forward into the following year. Unexpended, unencumbered appropriations lapse (except for the Capital Projects Fund) and are closed to the proper fund balances at the end of each fiscal year (June 30). The contractual agreement, as amended, for funding with the County and the City permits the Schools to develop a spending plan if there are any unexpended appropriated funds. The spending plan must be approved by the governing bodies of both the City and the County.
- (g) The General Fund is the only governmental fund that has a legally adopted annual budget. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP), except that encumbrances are included as budgetary expenditures.

See accompanying independent auditor's report.

**WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Notes to Required Supplementary Information

June 30, 2023

**(2) VRS Changes of benefit terms – Pension and OPEB**

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**(3) VRS Changes of assumptions – Pension and OPEB**

The actuarial assumptions used in the June 30, 2021, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows (applicable to Pension, Group Life Insurance, Health Insurance Credit, and Virginia Local Disability Program):

*Teacher Cost Sharing Plan*

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

*Non-Professional Plan: All Others (Non 10 Largest) – Non-Hazardous Duty:*

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**(4) OPEB Retiree Healthcare – Changes of Benefit Terms**

There have been no actuarially material changes to the benefit provisions since the prior actuarial valuation.

**(5) OPEB Retiree Healthcare – Change of Assumptions**

The following changes in actuarial assumptions were made based on the most recent actuarial valuation:

- The mortality improvement scale was updated to MP-2021.
- The retirement, termination, disability, and salary scale assumptions were updated to the most recently released rates in the VRS experience study.
- The trend table was updated to the most recent table released by the Society of Actuaries.

See accompanying independent auditor's report.

**WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)  
Notes to Required Supplementary Information  
June 30, 2023

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- The discount rate was changed as follows:

Discount Rate	
June 30, 2017	3.58%
June 30, 2018	3.62%
June 30, 2019	3.13%
June 30, 2020	2.45%
June 30, 2021	1.92%

See accompanying independent auditor's report.

## **WILLIAMSBURG – JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Notes to Statistical Tables

June 30, 2023

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### **Statistical Section**

The statistical section provides financial statement readers with additional historical perspective, context, and detail to assist in using the information in the financial statements, including the accompanying notes, and required supplementary information to understand and assess the School Division's economic condition. Information is presented in the following categories:

- Financial trends information is intended to assist readers in understanding and assessing how Williamsburg–James City County Public Schools' (WJCC) financial position has changed over time.
- Revenue capacity information is intended to assist readers in understanding and assessing the School Division's ability to generate its own-source revenues.
- Debt capacity information is intended to assist readers in understanding and assessing WJCC's debt burden and its ability to issue additional debt.

Except for obligations under capital leases, WJCC does not have a liability for any long-term debt nor does the School Division have any legal debt margin. WJCC does not have the authority to levy taxes or issue bonded debt in its name. Therefore, information on debt capacity is presented for James City County, Virginia which the Schools are a component unit of.

- Demographic and economic information is intended to assist readers in understanding the School Division's socioeconomic environment and to facilitate comparisons of financial statement information over time and among other governments.
- Operating information is intended to provide contextual information about WJCC's operations and resources to assist readers in using financial statement information to understand and assess the School Division's economic condition.

Note – statistical tables presenting government wide information have not been restated for years prior to 2014 to reflect the effect of GASB statements 68, 71, 75 and years prior to 2021 have also not been restated to reflect the effect of GASB 84.

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Net Position by Component

Last Ten Fiscal Years

*(accrual basis of accounting)*


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	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Governmental Activities					
Net investment in					
capital assets	\$ 61,671,700	\$ 58,549,855	\$ 56,698,042	\$ 57,453,293	\$ 58,994,587
Restricted	9,177,930	10,167,935	4,027,517	2,313,105	2,710,448
Unrestricted	<u>(97,860,211)</u>	<u>(112,390,200)</u>	<u>(123,074,484)</u>	<u>(123,419,718)</u>	<u>(122,780,476)</u>
Total net position	<u>\$ (27,010,581)</u>	<u>\$ (43,672,410)</u>	<u>\$ (62,348,925)</u>	<u>(63,653,320)</u>	<u>\$ (61,075,441)</u>

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Source: Amounts extracted from Exhibit 1 of the financial section of the respective Annual Comprehensive Financial Report.

**Table 1**


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	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Governmental Activities					
Net investment in					
capital assets	\$ 58,877,527	\$ 56,647,755	\$ 53,952,706	\$ 53,328,252	\$ 52,273,671
Restricted	919,728	796,971	619,624	382,866	581,430
Unrestricted	(126,686,925)	(114,599,789)	(113,187,460)	(113,731,570)	(113,301,255)
Total net position	<u>\$ (66,889,670)</u>	<u>\$ (57,155,063)</u>	<u>\$ (58,615,130)</u>	<u>\$ (60,020,452)</u>	<u>\$ (60,446,154)</u>

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**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Expenses, Program Revenues, Net (Expense)/Revenue, General Revenues, and

Total Change in Net Position

Last Ten Fiscal Years

*(accrual basis of accounting)*

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
Expenses:					
Governmental activities:					
General and administrative	\$ 3,311,663	\$ 3,139,790	\$ 3,183,976	\$ 3,419,100	\$ 3,162,678
Instruction	114,962,041	109,490,047	112,086,779	107,887,581	100,347,119
Attendance and health services	5,847,385	4,962,526	5,459,527	5,353,303	4,909,102
Pupil transportation	9,773,209	8,960,476	7,019,611	8,111,843	8,465,252
Operations and maintenance	16,686,350	13,604,617	13,674,181	12,948,523	12,385,954
Technology	10,714,638	11,625,653	13,014,213	9,375,832	9,302,266
Food services	5,061,768	4,713,809	2,974,531	4,078,090	4,341,995
Interest on long-term liabilities	36,172	23,919	—	—	1,417
Total expenses	<u>166,393,226</u>	<u>156,520,837</u>	<u>157,412,818</u>	<u>151,174,272</u>	<u>142,915,783</u>
Program Revenues:					
Governmental activities:					
Charges for services					
Instruction	454,123	413,309	96,130	114,276	184,336
Operations and maintenance	89,264	93,534	69,954	196,235	234,129
Food services	1,751,251	512,849	34,721	1,406,287	1,829,793
Operating grants and contributions	29,971,851	31,147,908	26,454,261	20,127,645	20,408,639
Capital grants and contributions	1,267,535	—	876,184	—	—
Total program revenues	<u>33,534,024</u>	<u>32,167,600</u>	<u>27,531,250</u>	<u>21,844,443</u>	<u>22,656,897</u>
Net Expense	<u>(132,859,202)</u>	<u>(124,353,237)</u>	<u>(129,881,568)</u>	<u>(129,329,829)</u>	<u>(120,258,886)</u>
General Revenues and Other Changes in					
Governmental activities:					
Interest	250,908	45,049	44,445	140,109	1,284
Grants and contributions not restricted to specific programs	146,957,626	141,144,812	129,059,502	126,423,862	125,940,236
Miscellaneous	2,312,497	1,839,891	746,263	187,980	131,595
Total	<u>149,521,031</u>	<u>143,029,752</u>	<u>129,850,210</u>	<u>126,751,951</u>	<u>126,073,115</u>
Change in Net Position	\$ <u>16,661,829</u>	\$ <u>18,676,515</u>	\$ <u>(31,358)</u>	\$ <u>(2,577,879)</u>	\$ <u>5,814,229</u>

Source: Amounts extracted from Exhibit 2 of the financial section of the respective Annual Comprehensive Financial Report.



Table 2

	2018	2017	2016	2015	2014
Expenses:					
Governmental activities:					
General and administrative	\$ 3,050,749	\$ 2,760,208	\$ 2,815,308	\$ 2,836,596	\$ 2,297,396
Instruction	97,878,921	98,632,626	92,997,202	91,646,778	82,175,973
Attendance and health services	4,653,870	4,978,076	4,702,668	4,666,999	3,875,200
Pupil transportation	8,078,284	8,380,146	8,156,425	8,568,121	8,010,603
Operations and maintenance	11,779,208	11,789,775	11,668,670	11,737,440	11,259,563
Technology	8,642,673	8,906,750	7,866,642	8,422,558	6,909,909
Food services	4,089,610	4,764,562	4,199,063	4,282,272	4,037,217
Interest on long-term liabilities	7,020	13,562	19,486	24,851	15,635
Total expenses	<u>138,180,335</u>	<u>140,225,705</u>	<u>132,425,464</u>	<u>132,185,615</u>	<u>118,581,496</u>
Program Revenues:					
Governmental activities:					
Charges for services					
Instruction	201,866	200,884	249,303	211,468	377,606
Operations and maintenance	303,750	364,686	339,217	375,120	372,602
Food services	1,831,859	1,872,641	1,818,365	1,732,342	1,786,986
Operating grants and contributions	19,543,489	18,530,500	17,326,000	16,479,274	16,091,244
Capital grants and contributions	—	—	—	—	—
Total program revenues	<u>21,880,964</u>	<u>20,968,711</u>	<u>19,732,885</u>	<u>18,798,204</u>	<u>18,628,438</u>
Net Expense	<u>(116,299,371)</u>	<u>(119,256,994)</u>	<u>(112,692,579)</u>	<u>(113,387,411)</u>	<u>(99,953,058)</u>
General Revenues and Other Changes in					
Governmental activities:					
Interest	808	934	681	4,174	4,087
Grants and contributions not restricted to specific programs	121,671,393	120,453,016	113,865,906	113,568,153	109,960,252
Miscellaneous	180,324	263,111	231,314	240,786	224,400
Total	<u>121,852,525</u>	<u>120,717,061</u>	<u>114,097,901</u>	<u>113,813,113</u>	<u>110,188,739</u>
Change in Net Position	\$ <u>5,553,154</u>	\$ <u>1,460,067</u>	\$ <u>1,405,322</u>	\$ <u>425,702</u>	\$ <u>10,235,681</u>

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Fund Balances, Governmental Funds

Last Ten Fiscal Years

*(modified accrual basis of accounting)*

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
General Fund					
Committed	\$ —	\$ —	\$ —	\$ —	\$ —
Assigned	702,935	1,954,360	1,925,037	—	—
Unassigned	200,000	200,000	200,000	200,000	200,000
Total general fund	<u>902,935</u>	<u>2,154,360</u>	<u>2,125,037</u>	<u>200,000</u>	<u>200,000</u>
Grants Fund					
Restricted	127,905	171,416	—	129,180	86,668
Unassigned	—	—	—	—	—
Total grants fund	<u>127,905</u>	<u>171,416</u>	<u>—</u>	<u>129,180</u>	<u>86,668</u>
Schools' Food Services Fund					
Nonspendable	67,166	68,396	—	75,671	57,050
Restricted	5,601,742	4,648,729	—	556,189	868,832
Assigned	—	—	—	—	—
Total schools' food services fund	<u>5,668,908</u>	<u>4,717,125</u>	<u>—</u>	<u>631,860</u>	<u>925,882</u>
Capital Projects Fund					
Committed	449,340	—	—	—	—
Total Capital Projects Fund	<u>449,340</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Nonmajor governmental funds					
Nonspendable	—	—	51,831	—	—
Restricted	1,465,183	1,499,209	3,387,790	—	—
Committed	—	449,340	449,340	449,340	449,340
Total nonmajor governmental funds	<u>1,465,183</u>	<u>1,948,549</u>	<u>3,888,961</u>	<u>449,340</u>	<u>449,340</u>
Total governmental funds	<u>\$ 8,614,271</u>	<u>\$ 8,991,450</u>	<u>\$ 6,013,998</u>	<u>\$ 1,410,380</u>	<u>\$ 1,661,890</u>

Source: Amounts extracted from Exhibit 3 of the financial section of the respective Annual Comprehensive Financial Report.

Note: In 2021, the Grants Fund and Schools' Food Services Fund were considered non-major funds.

Prior to 2023, the Capital Projects Fund was considered a non-major fund.

Table 3

	2018	2017	2016	2015	2014
General Fund					
Committed	\$ —	\$ —	\$ —	\$ —	\$ —
Assigned	—	228,921	56,273	1,042,872	2,537,319
Unassigned	200,000	200,000	200,000	500,000	500,000
Total general fund	<u>200,000</u>	<u>428,921</u>	<u>256,273</u>	<u>1,542,872</u>	<u>3,037,319</u>
Grants Fund					
Restricted	—	122,839	138,254	160,436	187,219
Unassigned	(625,402)	—	—	—	—
Total grants fund	<u>(625,402)</u>	<u>122,839</u>	<u>138,254</u>	<u>160,436</u>	<u>187,219</u>
Schools' Food Services Fund					
Nonspendable	36,661	37,438	16,525	35,675	52,094
Restricted	919,728	674,132	481,370	382,866	581,430
Assigned	—	—	—	—	—
Total schools' food services fund	<u>956,389</u>	<u>711,570</u>	<u>497,895</u>	<u>418,541</u>	<u>633,524</u>
Capital Projects Fund					
Committed	—	—	—	—	—
Total grants fund	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
Nonmajor governmental funds					
Nonspendable	—	—	—	—	—
Restricted	—	—	—	—	—
Committed	449,340	449,340	687,175	1,049,684	1,049,684
Total nonmajor governmental funds	<u>449,340</u>	<u>449,340</u>	<u>687,175</u>	<u>1,049,684</u>	<u>1,049,684</u>
Total governmental funds	<u>\$ 980,327</u>	<u>\$ 1,712,670</u>	<u>\$ 1,579,597</u>	<u>\$ 3,171,533</u>	<u>\$ 4,907,746</u>

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Changes in Fund Balances, Governmental Funds

Last Ten Fiscal Years

*(modified accrual basis of accounting)*

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
Revenues:					
From City of Williamsburg and James City County	\$ 94,830,506	\$ 92,254,521	\$ 103,397,096	\$ 103,241,284	\$ 103,674,919
From Commonwealth of Virginia	66,745,023	59,582,320	40,618,800	36,272,904	35,296,459
From federal government	15,940,892	19,839,987	10,816,452	6,288,937	7,259,597
Charges for services	2,294,638	1,019,695	200,805	1,716,798	2,248,258
Interest	250,908	45,049	44,445	140,109	1,284
Miscellaneous	2,993,088	2,455,782	1,427,678	936,362	871,527
Total revenues	<u>183,055,055</u>	<u>175,197,354</u>	<u>156,505,276</u>	<u>148,596,394</u>	<u>149,352,044</u>
Expenditures:					
General and administrative	3,601,057	3,431,736	3,124,817	3,397,369	3,286,405
Instruction	122,780,664	118,678,049	108,477,630	105,671,248	103,162,153
Attendance and health services	6,396,345	5,498,612	5,355,208	5,320,904	5,139,196
Pupil transportation	9,312,605	8,529,702	5,951,465	7,069,877	7,684,485
Operations and maintenance	15,167,002	12,580,232	12,234,533	11,674,096	11,625,039
Technology	11,075,137	12,001,542	12,731,866	9,026,254	8,955,713
Food services	5,234,329	4,877,911	2,913,833	4,018,977	4,393,763
Capital outlay	9,442,157	7,283,707	2,448,059	2,669,179	4,390,011
Debt service:					
Principal	512,706	472,694	—	—	32,299
Interest	38,699	20,032	—	—	1,417
Total expenditures	<u>183,560,701</u>	<u>173,374,217</u>	<u>153,237,411</u>	<u>148,847,904</u>	<u>148,670,481</u>
Revenues over/(under) expenditures	<u>(505,646)</u>	<u>1,823,137</u>	<u>3,267,865</u>	<u>(251,510)</u>	<u>681,563</u>
Other Financing Sources (uses):					
Transfers in	—	—	—	—	—
Transfers out	—	—	—	—	—
Issuance of lease obligations	155,467	1,154,316	—	—	—
Total other financing sources	<u>155,467</u>	<u>1,154,316</u>	<u>—</u>	<u>—</u>	<u>—</u>
Net change in fund balances	\$ <u>(350,179)</u>	\$ <u>2,977,453</u>	\$ <u>3,267,865</u>	\$ <u>(251,510)</u>	\$ <u>681,563</u>
Debt service as a percentage of noncapital expenditures	0.32%	0.30%	0.00%	0.00%	0.02%

Source: Amounts extracted from Exhibit 4 of the financial section of the respective Annual Comprehensive Financial Report.

Table 4

	2018	2017	2016	2015	2014
Revenues:					
From City of Williamsburg and James City County	\$ 100,077,246	\$ 98,780,879	\$ 91,241,881	\$ 91,629,884	\$ 89,714,366
From Commonwealth of Virginia	34,119,963	32,862,110	32,741,420	31,895,780	29,719,338
From federal government	5,712,897	6,596,812	6,254,627	5,800,936	5,922,208
Charges for services	2,337,475	2,438,211	2,406,885	2,318,930	2,537,194
Interest	808	934	681	4,174	4,087
Miscellaneous	863,069	1,006,825	1,024,855	934,829	916,358
Total revenues	<u>143,111,458</u>	<u>141,685,771</u>	<u>133,670,349</u>	<u>132,584,533</u>	<u>128,813,551</u>
Expenditures:					
General and administrative	3,122,087	2,729,936	2,857,644	2,847,306	2,441,253
Instruction	98,983,786	96,691,285	93,630,655	91,375,915	87,245,042
Attendance and health services	4,791,998	4,931,833	4,807,927	4,718,015	4,207,389
Pupil transportation	7,230,229	7,291,549	7,122,053	7,542,084	7,178,735
Operations and maintenance	10,994,777	10,822,595	10,821,632	10,976,451	10,763,717
Technology	7,841,313	7,872,173	6,893,598	7,428,633	6,203,443
Food services	4,099,168	4,214,982	4,167,372	4,241,358	4,059,133
Capital outlay	6,704,180	6,922,082	4,885,141	5,213,582	6,195,217
Debt service:					
Principal	69,243	62,701	56,777	51,412	26,912
Interest	7,020	13,562	19,486	24,851	15,635
Total expenditures	<u>143,843,801</u>	<u>141,552,698</u>	<u>135,262,285</u>	<u>134,419,607</u>	<u>128,336,476</u>
Revenues over/(under) expenditures	<u>(732,343)</u>	<u>133,073</u>	<u>(1,591,936)</u>	<u>(1,835,074)</u>	<u>477,075</u>
Other Financing Sources (uses):					
Transfers in	—	—	—	—	—
Transfers out	—	—	—	—	—
Issuance of lease obligations	—	—	—	98,861	200,483
Total other financing sources	<u>—</u>	<u>—</u>	<u>—</u>	<u>98,861</u>	<u>200,483</u>
Net change in fund balances	\$ <u>(732,343)</u>	\$ <u>133,073</u>	\$ <u>(1,591,936)</u>	\$ <u>(1,736,213)</u>	\$ <u>677,558</u>
Debt service as a percentage of noncapital expenditures	0.06%	0.06%	0.06%	0.06%	0.03%

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## Government-Wide Expenses by Function

Last Ten Fiscal Years

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<b>Fiscal Year</b>	<b>General and administrative</b>	<b>Instruction</b>	<b>Attendance and health services</b>	<b>Pupil transportation</b>	<b>Operations and maintenance</b>
2023 \$	3,311,663	\$ 114,962,041	\$ 5,847,385	\$ 9,773,209	\$ 16,686,350
2022	3,139,790	109,490,047	4,962,526	8,960,476	13,604,617
2021	3,183,976	112,086,779	5,459,527	7,019,611	13,674,181
2020	3,419,100	107,887,581	5,353,303	8,111,843	12,948,523
2019	3,162,678	100,347,119	4,909,102	8,465,252	12,385,954
2018	3,050,749	97,878,921	4,653,870	8,078,284	11,779,208
2017	2,760,208	98,632,626	4,978,076	8,380,146	11,789,775
2016	2,815,308	92,997,202	4,702,668	8,156,425	11,668,670
2015	2,836,596	91,646,778	4,666,999	8,568,121	11,737,440
2014	2,297,396	82,175,973	3,875,200	8,010,603	11,259,563

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(\*) Total expenses include Pre-K education; March ADM does not include Pre-K students.

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Source: Amounts extracted from Exhibit 2 of the financial section of the respective Annual Comprehensive Financial Report.

Table 5

						March Average					
						Daily					
						Membership					
						(ADM)					
Fiscal	Technology		Food	Interest	Total	determining	Per pupil				
Year			services	on long-term	expenses (*)	cost per pupil (*)	expenses				
				liabilities							
2023	\$	10,714,638	\$	5,061,768	\$	36,172	\$	166,393,226	11,213	\$	14,839
2022		11,625,653		4,713,809		23,919		156,520,837	10,955		14,288
2021		13,014,213		2,974,531		—		157,412,818	10,730		14,670
2020		9,375,832		4,078,090		—		151,174,272	11,456		13,196
2019		9,302,266		4,341,995		1,417		142,915,783	11,429		12,505
2018		8,642,673		4,089,610		7,020		138,180,335	11,421		12,099
2017		8,906,750		4,764,562		13,562		140,225,705	11,470		12,225
2016		7,866,642		4,199,063		19,486		132,425,464	11,246		11,775
2015		8,422,558		4,282,272		24,851		132,185,615	11,061		11,951
2014		6,909,909		4,037,217		15,635		118,581,496	10,954		10,825

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Expenditures by Function and Per Pupil Cost

Last Ten Fiscal Years

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<b>Fiscal year</b>	<b>General and administrative</b>	<b>Instruction</b>	<b>Attendance and health services</b>	<b>Pupil transportation</b>	<b>Operations and maintenance</b>
2023	\$ 3,652,570	\$ 111,442,676	\$ 5,378,809	\$ 10,751,789	\$ 14,154,422
2022	3,388,614	106,239,428	4,751,355	8,840,227	14,968,359
2021	3,120,555	101,621,672	4,600,382	7,718,645	12,818,642
2020	3,397,369	101,351,303	4,692,447	7,325,773	12,064,111
2019	3,292,086	99,054,870	4,523,635	9,281,098	12,626,492
2018	3,148,842	94,821,926	4,205,922	7,989,904	11,192,564
2017	2,756,691	92,290,584	4,327,938	8,411,442	11,203,740
2016	2,857,644	89,083,820	4,217,836	7,608,205	10,988,255
2015	2,824,946	87,543,866	4,155,979	9,058,419	11,138,915
2014	2,452,122	83,074,564	3,790,460	8,142,394	10,930,579

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(\*) Total cost-regular day school includes expenditures for Pre-K education; March ADM does not include pre-K students.

The amounts represent data of the General Fund and are presented on the budgetary basis.

Source: Amounts extracted from Exhibit 8 for fiscal years 2013 - 2020 and Exhibit 6 for fiscal years 2021-2023 in the required supplementary information section of the Annual Comprehensive Financial Report.



Table 6

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<b>Fiscal year</b>		<b>Technology</b>		<b>Total cost – regular day school (*)</b>	<b>March Average Daily membership for (ADM) determining cost per pupil (*)</b>		<b>Per pupil expenditures</b>
2023	\$	9,694,500	\$	155,074,766	11,213	\$	13,830
2022		10,165,445		148,353,428	10,955		13,542
2021		10,515,538		140,395,434	10,730		13,084
2020		8,549,087		137,380,090	11,456		11,991
2019		8,527,369		137,305,550	11,429		12,014
2018		7,553,349		128,912,507	11,421		11,287
2017		7,581,714		126,572,109	11,470		11,035
2016		6,456,282		121,212,042	11,246		10,778
2015		6,898,359		121,620,484	11,061		10,995
2014		6,559,148		114,949,267	10,954		10,494

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**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## General Fund Expenditures by Function

Last Ten Fiscal Years

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<b>Fiscal year</b>	<b>General and administrative</b>	<b>Instruction</b>	<b>Attendance and health services</b>	<b>Pupil transportation</b>
2023	\$ 3,652,570	\$ 111,442,676	\$ 5,378,809	\$ 10,751,789
2022	3,388,614	106,239,428	4,751,355	8,840,227
2021	3,120,555	101,621,672	4,600,382	7,718,645
2020	3,397,369	101,351,303	4,692,447	7,325,773
2019	3,292,086	99,054,870	4,523,635	9,281,098
2018	3,148,842	94,821,926	4,205,922	7,989,904
2017	2,756,691	92,290,584	4,327,938	8,411,442
2016	2,857,644	89,083,820	4,217,836	7,608,205
2015	2,824,946	87,543,866	4,155,979	9,058,419
2014	2,452,122	83,074,564	3,790,460	8,142,394

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Source: FY 2000 Data extracted from *Superintendent's Annual Report for Virginia*, published by Virginia Department of Education, Richmond, Virginia.

The amounts represent data of the General Fund and are presented on the budgetary basis.

Source: Amounts extracted from Exhibit 8 for fiscal years 2013 - 2020 and Exhibit 6 for fiscal years 2021-2023 in the required supplementary information section of the Annual Comprehensive Financial Report.

**Table 7**


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<b>Fiscal year</b>	<b>Operations and maintenance</b>	<b>Technology</b>	<b>Debt Service</b>	<b>Total expenditures</b>
2023	\$ 14,154,422	\$ 9,694,500	\$ —	\$ 155,074,766
2022	14,968,359	10,165,445	—	148,353,428
2021	12,818,642	10,515,538	—	140,395,434
2020	12,064,111	8,549,087	—	137,380,090
2019	12,626,492	8,527,369	33,716	137,339,266
2018	11,192,564	7,553,349	76,263	128,988,770
2017	11,203,740	7,581,714	76,263	126,648,372
2016	10,988,255	6,456,282	76,263	121,288,305
2015	11,138,915	6,898,359	76,263	121,696,747
2014	10,930,579	6,559,148	42,547	114,991,814

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Table 8

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## Government-Wide Revenue by Source

Last Ten Fiscal Years

Fiscal Year	Program revenues			General revenues			Total revenues
	Charges for services	Operating grants and contributions	Capital grants and contributions	Interest	Grant and contributions not restricted to specific programs	Misc.	
2023	\$ 2,294,638	\$ 29,971,851	\$ 1,267,535	\$ 250,908	\$ 146,957,626	\$ 2,312,497	\$ 183,055,055
2022	1,019,692	31,147,908	—	45,049	141,144,812	1,839,891	175,197,352
2021	200,805	26,454,261	876,184	44,445	129,059,502	746,263	157,381,460
2020	1,716,798	20,127,645	—	140,109	126,423,862	187,980	148,596,394
2019	2,248,258	20,408,639	—	1,284	125,940,236	131,595	148,730,012
2018	2,337,475	19,543,489	—	808	121,671,393	180,324	143,733,489
2017	2,438,211	18,530,500	—	934	120,453,016	263,111	141,685,772
2016	2,406,885	17,326,000	—	681	113,865,906	231,314	133,830,786
2015	2,318,930	16,479,274	—	4,174	113,568,153	240,786	132,611,317
2014	2,537,194	16,091,244	—	4,087	109,960,252	224,400	128,817,177

Source: Amounts extracted from Exhibit 2 of the financial section of the respective Annual Comprehensive Financial Report.

Table 9

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## Charges for Services Revenue by Source

Last Ten Fiscal Years

<b>Fiscal year</b>	<b>Tuition and fees</b>	<b>Percentage</b>	<b>Food Sales</b>	<b>Percentage</b>	<b>Student Activity</b>	<b>Percentage</b>	<b>Total</b>
2023	\$ 247,701	10.8 %	\$ 1,751,252	76.3 %	\$ 295,685	12.9 %	\$ 2,294,638
2022	242,468	23.8	512,849	50.3	264,377	25.9	1,019,694
2021	108,458	54.0	34,721	17.3	57,626	28.7	200,805
2020	310,511	18.1	1,406,287	81.9	—	0.0	1,716,798
2019	418,465	18.6	1,829,793	81.4	—	0.0	2,248,258
2018	505,616	21.6	1,831,859	78.4	—	0.0	2,337,475
2017	565,570	23.2	1,872,641	76.8	—	0.0	2,438,211
2016	588,520	24.5	1,818,365	75.5	—	0.0	2,406,885
2015	586,588	25.3	1,732,342	74.7	—	0.0	2,318,930
2014	750,208	29.6	1,786,986	70.4	—	0.0	2,537,194

Williamsburg - James City County Public Schools' main revenue source is a transfer from James City County, the primary government.

Charges for Services is the primary own source revenue, which consists of tuition, fees and food sales.

Source: Tuition and fess amounts extracted from Exhibit 4 of the financial section of the respective Annual Comprehensive Financial Report.

Source: Food sales amounts extracted from Exhibit 4 for fiscal years 2013-2020 and 2022-2023; Exhibit 22 for fiscal years 2021 of the financial section of the respective Annual Comprehensive Financial Report.

Source: Student activity amounts extracted from Exhibit 22 for fiscal years 2021-2022; Exhibit 4 for fiscal year 2023 of the financial section of the respective Annual Comprehensive Financial Report. Fiscal year 2021 is the first year reporting Student Activity Fund as a non-major governmental

Table 10

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Direct Tax Rates for James City County and the City of Williamsburg

Last Ten Fiscal Years

**City of Williamsburg:**

<b>Fiscal year</b>		<b>Real Estate Tax<sup>1</sup></b>		<b>Personal Property Tax<sup>1</sup></b>	<b>Room Tax</b>	<b>Meal Tax</b>	<b>Retail Sales Tax<sup>2</sup></b>
2023	\$	0.62	\$	3.50	5%	5%	1%
2022		0.64		3.50	5%	5%	1%
2021		0.60		3.50	5%	5%	1%
2020		0.60		3.50	5%	5%	1%
2019		0.60		3.50	5%	5%	1%
2018		0.57		3.50	5%	5%	1%
2017		0.57		3.50	5%	5%	1%
2016		0.57		3.50	5%	5%	1%
2015		0.57		3.50	5%	5%	1%
2014		0.57		3.50	5%	5%	1%

1) per \$100 assessed value

2) Collected by the Commonwealth, remitted monthly to City

**James City County:**

<b>Fiscal year</b>		<b>Real Estate Tax<sup>1</sup></b>		<b>Personal Property Tax<sup>1</sup></b>	<b>Room Tax</b>	<b>Meal Tax</b>	<b>Retail Sales Tax<sup>2</sup></b>
2023	\$	0.830	\$	4.00	5%	4%	1%
2022		0.840		4.00	5%	4%	1%
2021		0.840		4.00	5%	4%	1%
2020		0.840		4.00	5%	4%	1%
2019		0.840		4.00	5%	4%	1%
2018		0.840		4.00	5%	4%	1%
2017		0.840		4.00	5%	4%	1%
2016		0.840		4.00	5%	4%	1%
2015		0.770		4.00	5%	4%	1%
2014		0.770		4.00	5%	4%	1%

1) per \$100 assessed value

2) Collected by the Commonwealth, remitted monthly to the County

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**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Source of Actual Receipts by Fiscal Year

Last Ten Fiscal Years

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<b>Fiscal year</b>	<b>State sales tax receipts</b>	<b>State funds</b>	<b>Federal funds</b>	<b>Local funds</b>
2023	\$ **	\$ **	\$ **	\$ **
2022	18,211,471	41,395,214	19,467,088	92,275,254
2021	15,800,987	40,614,453	10,500,409	87,680,798
2020	14,459,599	37,382,149	6,026,614	93,041,233
2019	13,286,481	36,357,381	6,419,494	104,601,624
2018	12,201,274	35,265,279	5,540,277	104,515,581
2017	12,649,969	34,124,157	6,314,012	94,041,402
2016	12,302,835	33,811,337	6,034,382	84,211,806
2015	11,796,847	32,882,170	5,585,814	83,196,575
2014	11,002,054	30,745,989	5,707,572	84,935,519

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Source: Data extracted from Table 12 of the *Superintendent's Annual Report for Virginia*, published by Virginia Department of Education, Richmond, Virginia.

\*\* Fiscal Year 2023 data will not be published by the Virginia Department of Education until January 2024



**Table 11**


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<b>Fiscal year</b>		<b>Other funds</b>	<b>Total receipts</b>	<b>Beginning year balance</b>	<b>Total receipts and balances</b>
2023	\$	**	\$ **	\$ **	\$ **
2022		1,730,634	173,079,662	11,581,880	184,661,542
2021		1,147,174	155,743,821	7,675,526	163,419,347
2020		2,793,269	153,702,864	7,291,887	160,994,751
2019		3,063,216	163,728,196	6,701,307	170,429,503
2018		3,149,350	160,671,761	6,101,373	166,773,134
2017		3,428,761	150,558,301	6,225,569	156,783,870
2016		3,454,505	139,814,865	4,193,191	144,008,056
2015		3,284,881	136,746,287	5,720,343	142,466,630
2014		3,460,415	135,851,549	5,337,008	141,188,557

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**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Debt Service and Application of Funds for Education and Other Purposes  
for the City of Williamsburg and the County of James City – CombinedLast Ten Fiscal Years

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<b>Fiscal year</b>	<b>Debt for education</b>	<b>Debt for all other uses or applications</b>	<b>Total debt</b>	<b>Debt interest for education</b>
2023	\$ **	\$ **	\$ **	\$ **
2022	8,704,253	4,481,576	13,185,829	3,451,896
2021	18,998,221	8,632,911	27,631,132	3,636,215
2020	10,059,260	5,093,804	15,153,064	4,237,108
2019	17,869,740	7,090,724	24,960,464	4,346,054
2018	11,404,940	10,321,264	21,726,204	4,397,976
2017	10,633,800	5,471,002	16,104,802	4,743,674
2016	12,651,180	5,477,607	18,128,787	4,010,866
2015	12,525,890	5,324,952	17,850,842	5,215,363
2014	12,170,600	4,930,716	17,101,316	6,172,777

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Source: Exhibit E (2014-2022) from the *Comparative Report of Local Government Revenues and Expenditures*, an annual report prepared by Auditor of Public Accounts, Commonwealth of Virginia, Richmond, Virginia.

\*\* Information is not available as the APA does not publish this report until 2024 for Fiscal Year 2023.

Table 12

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<b>Fiscal year</b>	<b>Debt interest for all other applications</b>	<b>Total debt interest</b>	<b>Total debt service for education</b>	<b>Total debt service</b>
2023	\$ **	\$ **	\$ **	\$ **
2022	1,575,704	5,027,600	12,156,149	18,213,429
2021	1,669,672	5,305,887	22,634,436	32,937,019
2020	1,900,210	6,137,318	14,296,368	21,290,382
2019	2,255,364	6,601,418	22,215,794	31,561,882
2018	1,944,681	6,342,657	15,802,916	28,068,861
2017	2,301,398	7,045,072	15,377,474	23,149,874
2016	2,410,136	6,421,002	16,662,046	24,549,789
2015	2,824,413	8,039,776	17,741,253	25,890,618
2014	2,862,765	9,035,542	18,343,377	26,136,858

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Table 13

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Leases Debt to Assessed Value of Taxable Property in James City County  
and Debt per Capita

Last Ten Fiscal Years

<b>Fiscal year</b>	<b>(1) Population</b>	<b>(2) Assessed value</b>	<b>Lease payable debt</b>	<b>Ratio of debt to assessed value</b>
2023	79,448	\$ 15,792,884,886	\$ -	0.0000
2022	79,882	14,482,062,562	-	0.0000
2021	78,254	14,303,580,339	-	0.0000
2020	77,202	13,686,990,111	-	0.0000
2019	76,211	13,407,219,197	-	0.0000
2018	75,776	13,065,070,419	32,299	0.0002
2017	74,795	12,818,125,753	101,542	0.0008
2016	73,767	12,511,337,556	164,243	0.0013
2015	72,682	12,420,621,529	221,020	0.0018
2014	71,254	12,165,747,571	173,571	0.0014

(1) Planning Division, James City County. Population figure is the estimate from the second quarter of the year.

(2) From Table 5, James City County Annual Comprehensive Financial Report

Table 14

## COUNTY OF JAMES CITY, VIRGINIA

Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita

Last Ten Fiscal Years

Fiscal year	(1) Population	(2) Assessed value	(3) (4) Gross bonded debt	(5) Less: Debt service monies available	Net bonded debt	Ratio of net general obligation debt to assessed value	Net bonded debt per capita
2023	79,448	\$ 15,792,884,886	\$ 20,231,931	\$ -	\$ 20,231,931	0.13	255
2022	79,882	14,482,062,562	23,404,288	-	23,404,288	0.16	293
2021	78,254	14,303,580,339	25,252,504	-	25,252,504	0.18	323
2020	77,202	13,686,990,111	29,479,003	-	29,479,003	0.22	382
2019	76,211	13,407,219,197	33,966,163	-	33,966,163	0.25	446
2018	75,776	13,065,070,419	38,348,323	1,226,463	37,121,860	0.28	490
2017	74,795	12,818,125,753	44,155,482	1,222,024	42,933,458	0.33	574
2016	73,767	12,511,337,556	49,844,842	1,221,521	48,623,321	0.39	659
2015	72,682	12,420,621,529	65,458,589	1,219,616	64,238,973	0.52	884
2014	71,254	12,165,747,571	72,164,244	2,920,369	69,243,875	0.57	972

(1) Planning Division, James City County. Population figure is the estimate from the second quarter of the year.

(2) From Table 5, James City County Annual Comprehensive Financial Report

(3) Includes all long-term general obligation bonded debt, Bond Anticipation Notes, and Literary Fund loans

(4) Includes General Obligation Debt payable from enterprise revenues

(5) Debt service reserve funds held by a trustee

Table 15

**COUNTY OF JAMES CITY, VIRGINIA**

Ratio of Annual Debt Service Expenditures for General Bonded Debt (1) to  
Total General Governmental Expenditures

Last Ten Fiscal Years

<b>Fiscal year</b>		<b>(5) Principal</b>	<b>(2) Interest</b>	<b>(4) Total debt service</b>	<b>(3) Total general governmental expenditures</b>	<b>Ratio of debt service to general debt to governmental expenditures</b>
2023	\$	12,770,426	\$ 3,927,359	\$ 16,697,785	\$ 289,467,427	5.77
2022		12,241,474	4,420,950	16,662,424	280,172,584	5.95
2021		12,471,271	4,655,693	17,126,964	241,887,289	7.08
2020		14,282,841	5,447,279	19,730,120	243,309,721	8.11
2019		14,343,182	5,848,486	20,191,668	251,898,565	8.02
2018		16,284,125	6,195,080	22,479,205	231,635,241	9.70
2017		16,206,234	6,841,056	23,047,290	231,072,402	9.97
2016		17,122,377	6,188,222	23,310,599	226,845,449	10.28
2015		16,862,695	8,781,971	25,644,666	218,984,810	11.71
2014		16,417,326	8,822,326	25,239,652	211,866,777	11.91

- (1) General obligation bonds reported in the enterprise funds and special assessment debt with government commitment have been excluded
- (2) Excludes bond issuance and other costs
- (3) Reflects recurring expenditures included in the General Fund, Debt Service Fund, all Special Revenue funds, operating transfers to Capital Projects and the County's percentage of discretely presented Component Unit - Public Schools Operating Fund.
- (4) The County has no overlapping debt
- (5) In fiscal year 2013, principal payments increased by \$7,380,000 related to the refinancing of a lease.

Table 16

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
 (Component Unit of James City County, Virginia)

Local Composite Index

Last Ten Fiscal Years

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<b>Fiscal year</b>	<b>James City County</b>	<b>City of Williamsburg</b>
2023	0.5331	0.7217
2021	0.5553	0.7459
2019	0.5657	0.7703
2017	0.5641	0.7747
2015	0.5632	0.8000
2013	0.5628	0.8000
2011	0.5668	0.8000
2009	0.5286	0.8000
2007	0.5499	0.8000
2005	0.5988	0.8000

*(Source: Virginia Department of Education)*

Table 17

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Miscellaneous Statistical Data on Williamsburg-James City County Schools

on School Facilities Owned by School Board as of June 30, 2023

Form of Governance: Fiscally Dependent School System with elected (5 members) and appointed (2 members) School BoardGeographic Area: 176 Square MilesPopulation 2020: 93,679 (Most recent statistics: 15,590 in Williamsburg as of 2021; and 79,882 in James City County as of 2021)Student Membership (March 2023 ADM): 11,213

	<b>Original construction date</b>	<b>Date(s) of additions/renovations</b>	<b>Building area (in square feet)</b>	<b>Acreage</b>
Secondary schools:				
Berkeley	1966	1989, 1990, 1999, 2010, 2014	114,867	19.30
James Blair	2018	None	109,050	15.00
Toano	1992	2000, 2007, 2013	102,275	34.37
Lois Hornsby	2010	None	145,458	60.42
Jamestown	1997	2012, 2015	199,633	80.01
Lafayette	1973	1990, 1993, 1997, 2013, 2018	213,423	50.00
Warhill	2007	None	247,500	54.50
Elementary schools:				
Clara Byrd Baker	1989	1992, 1999, 2000, 2017	78,840	23.60
Laurel Lane	1966	1987, 1988, 1990, 1998, 2017	95,109	12.63
D. J. Montague	1989	1997, 1999, 2000, 2011	74,500	21.00
Norge	1967	1994, 1995, 1996, 2004, 2007	99,378	20.02
Matthew Whaley	1931	1988, 1997, 1998	67,950	8.47
James River	1993	2002, 2007	89,835	24.19
Stonehouse	2000	2007	90,851	26.00
Matoaka	2007	None	92,133	40.20
J Blaine Blayton	2010	None	93,247	20.12
Operations Center	1992	None	26,000	32.16
Central Office	1954	1989, 1990, 1996, 1998, 2003, 2010	51,605	Shared site with James Blair



Table 18

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Instructional Personnel Positions Per 1,000 Students in ADM

Ten Fiscal Years

<b>Fiscal year</b>	<b>Number of instructional personnel positions</b>	<b>End-of-year membership</b>	<b>Instructional personnel per 1,000 students</b>
2023	**	**	**
2022	1,113.80	10,959	101.64
2021	1,250.80	10,761	116.24
2020	1,312.59	11,582	113.33
2019	1,207.05	11,565	104.37
2018	1,217.81	11,537	105.55
2017	1,219.89	11,910	102.43
2016	1,168.02	11,466	101.87
2015	1,140.25	11,246	101.39
2014	1,137.14	11,148	102.00

Source: Data extracted from Table 17 of the *Superintendent's Annual Report for Virginia*, published by Virginia Department of Education

\*\* Fiscal Year 2023 data will not be published by the Virginia Department of Education until January 2024

Table 19

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Changes in Student Membership Throughout School Year

Ten Fiscal Years

<b>Fiscal year</b>	<b>Membership at September 30</b>	<b>Average daily membership at March 31</b>	<b>End-of-year membership</b>	<b>Percent of change</b>	<b>Annual retention rate</b>
2023	11,308	11,213	11,282	(0.23%)	99.77%
2022	11,018	10,955	11,047	0.26%	100.26%
2021	10,905	10,730	10,712	(1.77%)	98.23%
2020	11,487	11,456	11,492	0.04%	100.04%
2019	11,494	11,427	11,400	(0.82%)	99.18%
2018	11,514	11,421	11,199	(2.74%)	97.26%
2017	11,468	11,470	11,498	0.26%	100.26%
2016	11,303	11,268	11,105	(1.75%)	98.25%
2015	11,116	11,061	11,034	(0.74%)	99.26%
2014	10,998	10,954	10,951	(0.43%)	99.57%
2013	10,748	10,715	10,689	(0.55%)	99.45%
2012	10,671	10,602	10,553	(1.11%)	98.89%
2011	10,549	10,488	10,410	(1.32%)	98.68%
2010	10,503	10,486	10,390	(1.08%)	98.92%
2009	10,249	10,236	10,174	(0.73%)	99.27%

Source: Data extracted from Table 1 of the *Superintendent's Annual Report for Virginia*, published by Virginia Department of Education, Richmond, Virginia

Table 20

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## Enrollment Trends

Last Ten Fiscal Years

Fiscal Year	September 30 <sup>th</sup> Enrollment	Elementary	Middle	High
		Grades K thru 5	Grades 6 thru 8	Grades 9 thru 12
2023	11,308	4,873	2,665	3,770
2022	11,018	4,725	2,585	3,708
2021	10,858	4,583	2,555	3,720
2020	11,448	5,019	2,655	3,774
2019	11,461	5,024	2,641	3,796
2018	11,477	5,018	2,640	3,819
2017	11,431	5,028	2,628	3,775
2016	11,303	4,979	2,619	3,705
2015	11,116	4,912	2,567	3,637
2014	10,998	4,903	2,546	3,549

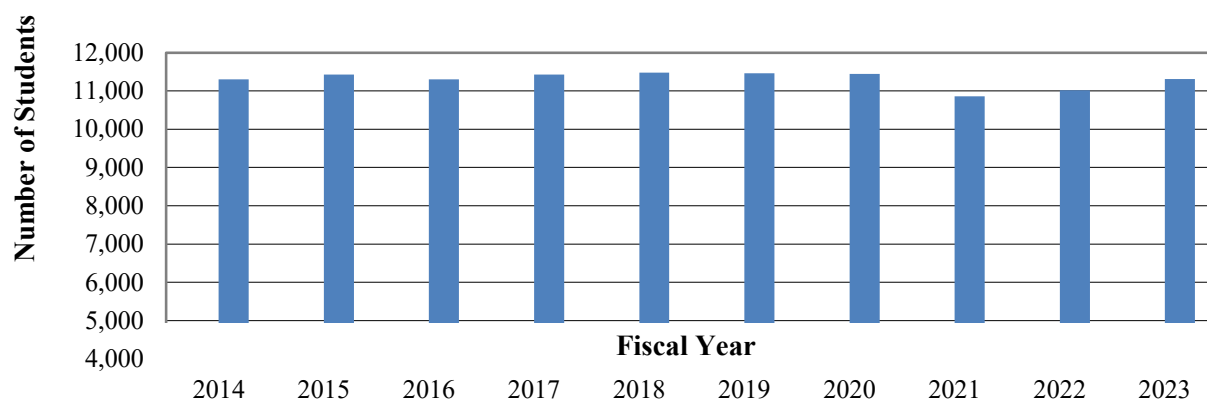
**September 30th Enrollment**

Table 21

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Statistics on Federal Free/Reduced Lunch Program Participation  
as of September 30, 2022

School	Free lunch	Reduced lunch	Total	September enrollment	Percentage of participants
Clara Byrd Baker	192	25	217	493	44.02%
Clara Byrd Baker Preschool	25	5	30	62	48.39%
Laurel Lane	207	15	222	494	44.94%
Laurel Lane Preschool	32	—	32	70	45.71%
D. J. Montague	209	22	231	514	44.94%
D. J. Montague Preschool	16	1	17	19	89.47%
Norge	241	32	273	603	45.27%
Norge Preschool	39	3	42	92	45.65%
Matthew Whaley	207	8	215	435	49.43%
James River	298	19	317	431	73.55%
Stonehouse	194	19	213	802	26.56%
Matoaka	153	14	167	643	25.97%
J Blaine Blayton	145	25	170	458	37.12%
J Blaine Blayton Preschool	37	5	42	91	46.15%
Berkeley Middle	258	24	282	652	43.25%
James Blair	242	24	266	545	48.81%
Toano	225	22	247	678	36.43%
Hornsby	260	37	297	790	37.59%
Lafayette	472	59	531	1,213	43.78%
Jamestown	307	40	347	1,232	28.17%
Warhill	445	55	500	1,325	37.74%
	<u>4,204</u>	<u>454</u>	<u>4,658</u>	<u>11,642</u> *	40.01%

Source: September 30, 2022 enrollment report and Child Nutrition Services

\* Total does not match September 30, 2022 enrollment report due to preschool being included in this table.

Table 22

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Food Sales - Meals Served Annually

Last Ten Fiscal Years

Fiscal Year	Student			
	Breakfasts	Lunches Served	Free and	Free and
	Served		Reduced	Reduced
	Annually	Annually	Eligibility	Percentages
2023	452,667	754,087	4,658	40.01%
2022	663,230	1,030,100	4,156	40.63%
2021	544,948	554,832	4,429	26.19%
2020	180,015	469,317	—	34.48%
2019	260,276	670,208	—	37.90%
2018	257,161	647,931	4,335	36.49%
2017	254,452	668,100	3,933	33.40%
2016	252,945	675,938	3,924	33.78%
2015	235,169	663,867	3,872	34.05%
2014	229,431	690,284	3,716	32.99%

Source: Office of Child Nutrition Services

\* 2021 meals served increased due to COVID and provided take home meals during the summer as well as weekends for all school aged children

Table 23

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

## Food Service Sales Price Breakdown

Last Ten Fiscal Years

Fiscal year	Elementary		Middle		High		Adult
	Breakfast	Lunch	Breakfast	Lunch	Breakfast	Lunch	Breakfast/Lunch
2023	\$ 1.65	3.10	1.75	3.20	1.85	3.40-4.15	A-La-Carte
2022	1.40	2.75	1.50	2.85	1.60	3.00-3.75	A-La-Carte
2021	1.40	2.75	1.50	2.85	1.60	3.00-3.75	A-La-Carte
2020	1.40	2.75	1.50	2.85	1.60	3.00-3.75	A-La-Carte
2019	1.35	2.70	1.45	2.80	1.55	2.95-3.70	A-La-Carte
2018	1.35	2.70	1.45	2.80	1.55	2.95-3.70	A-La-Carte
2017	1.30	2.60	1.40	2.70	1.50	2.85-3.60	A-La-Carte
2016	1.25	2.50	1.35	2.60	1.45	2.75-3.50	A-La-Carte
2015	1.25	2.40	1.35	2.50	1.45	2.65-3.40	A-La-Carte
2014	1.25	2.30	1.35	2.40	1.45	2.55-3.30	A-La-Carte

Note: These prices are based on the normal cost of the meals and do not include the cost charged to students who qualify for reduced price meals.

Source: Office of Child Nutrition Services

Table 24

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Principal Employers in James City County  
Current Year and Nine Years Ago

Employer	2024*			2014		
	Employees	Rank	Percentage of total County employment	Employees	Rank	Percentage of total County employment
Principal Public/Private Employers:						
Williamsburg-James City County						
Public Schools	1000+	1	9.24%	1000+	2	5.13%
James City County	1000+	2	3.61%	500-999	4	2.07%
Busch Entertainment	500-999	3	3.39%	500-999	**	**
Eastern State Hospital	500-999	4	3.05%	1000+	3	2.56%
Wal-mart Import Distribution Center	500-999	5	2.88%	500-999	5	1.79%
Riverside Regional Medical Center	500-999	6	2.63%			
Anheuser-Busch Inbev	500-999	7	1.91%	500-999	6	1.68%
Williamsburg Landing	250-499	8	1.36%	250-499	10	0.88%
Owens & Minor/AVID Medical	250-499	9	1.33%	250-499	8	1.46%
Ball Metal	100-249	10	0.71%			
Kingsmill Resort & Spa				500-999	7	1.46%
Jamestown-Yorktown Foundation				250-499	9	0.88%
Total			<b>30.11%</b>			<b>17.91%</b>

Source: Economic Development, James City County and Virginia Employment Commission

(1) Busch Entertainment became publicly traded during Fiscal Year 2013, and information is not available.

Table 25

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Principal Employers in the City of Williamsburg

Current Year and Nine Years Ago

Employer	2023			2014		
	Employees <sup>1</sup>	Rank	Percentage of total City employment	Employees <sup>1</sup>	Rank	Percentage of total City employment
College of William & Mary	1,000+	1	29.53%	1,000+	1	22.99%
Colonial Williamsburg Foundation	1,000+	2	9.16%	1,000+	2	11.38%
Colonial Williamsburg Company	250 to 499	3	5.93%	1,000+	3	7.62%
Riverside Doctors' Hospital	250 to 499	4	3.23%	100 to 249	7	0.71%
W-JCC Schools	250 to 499	5	2.53%	250 to 499	4	2.21%
Sodexo	250 to 499	6	2.29%			
City of Williamsburg	100 to 249	7	2.08%	250 to 499	6	1.84%
Crescent Hospitality Corp.	100 to 249	8	1.70%			
Harris Teeter Supermarket	100 to 249	9	1.37%			
OS Restaurant Services	100 to 249	10	1.12%			
Aramark				250 to 499	5	1.91%
Walsingham Academy				100 to 249	8	0.71%
National Center for State Courts				100 to 249	9	0.71%
Red Lobster & The Olive Garden				100 to 249	10	0.71%
Total			<b>20.25%</b>			<b>16.42%</b>

<sup>1</sup> Includes part-time and seasonal employees



Table 26

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

(Component Unit of James City County, Virginia)

Population and Personal Income for James City County

Last Ten Calendar Years

<b>Calendar year</b>	<b>Population <sup>1</sup></b>	<b>Personal income <sup>2</sup></b>	<b>Per Capita personal income <sup>2</sup></b>	<b>Unemployment Percentage</b>
2023	79,488 \$	**	**	2.9%
2022	79,882	7,369,663,000	85,891	3.1%
2021	78,254	6,872,205,000	71,981	4.5%
2020	77,202	6,341,149,000	68,279	10.3%
2019	76,211	5,986,893,000	65,176	2.7%
2018	75,776	5,763,759,000	63,189	2.9%
2017	74,795	5,646,096,000	62,350	3.8%
2016	73,767	5,344,090,000	59,632	4.1%
2015	72,682	5,160,028,000	58,504	4.3%
2014	71,254	4,954,338,000	56,960	4.9%

(1) Planning Division, supplemented by data from Virginia Employment Commission

(2) Data from the Bureau of Economic Analysis, and has combined data for James City County and the City of Williamsburg

\*\*Statistics not yet available.

Table 27

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Ratios of Outstanding Debt by Type for James City County and the City of Williamsburg

Last Ten Fiscal Years

**City of Williamsburg:**

Fiscal year	Governmental Activities		Business-type Activities		Total Primary Government	Debt per Capita	Debt as Percentage of Personal Income
	General Obligation Bonds	Notes Payable	General Obligation Bonds				
2023	\$ 38,722,557	\$ —	\$ 2,449,074	\$	41,171,631	\$ 2,538	0.6%
2022	15,275,059	—	2,905,632		18,180,691	1,135	0.3%
2021	16,281,320	—	3,343,471		19,624,791	1,272	0.3%
2020	17,243,961	—	3,764,931		21,008,892	1,366	0.3%
2019	18,256,137	—	4,412,553		22,668,690	1,493	0.4%
2018	19,235,458	—	5,033,028		24,268,486	1,598	0.4%
2017	7,118,840	—	5,526,750		12,645,590	821	0.2%
2016	8,193,018	—	6,184,269		14,377,287	932	0.3%
2015	9,241,038	—	6,819,945		16,060,983	1,081	0.3%
2014	10,270,795	—	7,446,884		17,717,679	1,176	0.4%

**James City County**

Fiscal year	Governmental Activities		Business-type Activities		Total Primary Government	Net Bonded Debt per Capita	Debt as Percentage of Personal Income
	General Obligation Bonds	Other Debt	Revenue Bonds				
2023	\$ 20,231,931	\$ 70,938,351	\$ -	\$	91,170,282	\$ 255	**
2022	23,404,288	81,121,287	-		104,525,575	293	70.51%
2021	25,252,504	91,774,279	-		117,026,783	323	58.72%
2020	29,479,003	103,114,438	-		132,593,441	382	47.82%
2019	33,966,163	114,330,773	21,906,388		170,203,324	430	35.17%
2018	38,348,323	112,253,125	22,600,295		173,201,743	490	33.28%
2017	44,155,482	124,051,034	23,269,202		191,475,718	496	29.49%
2016	49,844,842	131,180,008	24,118,109		205,142,959	582	26.05%
2015	65,458,589	104,462,833	24,115,000		194,036,422	669	26.59%
2014	72,164,244	115,400,528	24,660,000		212,224,772	878	23.34%

\*\* Statistics not yet available.

**Table 28**

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
 (Component Unit of James City County, Virginia)

General Statistical Information on the Transportation Program

Last Ten Fiscal Years

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<b>Fiscal year</b>	<b>Number of school buses</b>	<b>Number of mechanics</b>	<b>Total miles driven</b>
2023	160	5	1,991,779
2022	160	6	1,902,902
2021	160	6	780,639
2020	160	6	1,748,212
2019	160	6	2,441,057
2018	155	6	2,548,105
2017	155	6	2,548,000
2016	155	6	2,574,194
2015	154	6	2,394,608
2014	154	6	2,438,163

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Source: Statistics maintained in School Division's Transportation Department  
 and used for both internal and external reporting purposes

Fiscal Year 2021 miles driven is down due to COVID-19

Table 29

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)  
Full-time-Equivalent District Employees by Type  
Last Ten Fiscal Years

	Full-Time Equivalent Employees as of June 30									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Administration</b>										
Superintendent	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Chief Financial Officer	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Comptroller	—	—	—	—	1.00	1.00	1.00	1.00	1.00	1.00
Director of Finance	1.00	1.00	1.00	1.00	—	—	—	—	—	—
Senior Director for Human Resources	1.00	1.00	—	—	—	—	—	—	1.00	1.00
Senior Director of Organizational Development	—	—	1.00	1.00	1.00	1.00	1.00	1.00	—	—
Human Resources Supervisor	—	—	—	—	—	—	—	—	1.00	1.00
Human Resources Directors	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	—	—
Human Resources Coordinators	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Benefits Coordinator	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Human Resources Specialist	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Accountant	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Assistant Accountant	—	—	—	1.00	1.00	—	—	—	—	—
Sr. Director of Public Relations & Community										
Engagement	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Clerical	11.50	11.50	10.50	12.50	12.50	10.50	10.50	10.00	9.00	9.50
<b>Total Administration</b>	<b>24.50</b>	<b>24.50</b>	<b>23.50</b>	<b>26.50</b>	<b>26.50</b>	<b>23.50</b>	<b>23.50</b>	<b>23.00</b>	<b>21.00</b>	<b>21.50</b>
<b>Instruction</b>										
Assistant Superintendent	2.00	2.00	2.00	2.00	2.00	—	—	—	—	—
Deputy Superintendent	—	—	—	—	—	1.00	1.00	1.00	1.00	1.00
Senior Director, Student Svcs	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Senior Director for Accountability, Quality & Innovation	—	—	—	—	—	—	—	—	1.00	1.00
Senior Director, Curriculum & Instruction	—	—	—	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Director of Education	1.70	1.70	0.70	—	—	—	—	—	—	—
Director of Special Programs	—	—	—	—	—	1.00	1.00	1.00	—	—
Supervisor for Accountability & Assessment	—	—	—	—	—	—	—	—	1.00	1.00
Curriculum Coordinators	13.40	13.40	12.90	12.90	11.40	10.40	10.05	10.05	9.90	6.75
Secondary Math Coach	1.00	1.00	1.00	1.00	—	—	—	—	—	—
Literacy Coach	1.00	1.00	1.00	—	—	—	—	—	—	—
Career Coach	1.00	1.00	1.00	—	—	—	—	—	—	—
Coordinator for Multicultural Education	—	—	—	—	1.00	1.00	1.00	1.00	1.00	1.00
Supervisors for Instruction	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.19	4.30
Hearing Officer	—	—	—	—	—	—	—	—	1.00	1.00
Supervisor, Student Services	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	—	—
Coordinator, Student Interventions	1.00	1.00	1.00	1.00	1.00	1.00	1.00	—	—	—
Coordinator, Family Engagement	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Equity Coordinator	1.00	1.00	—	—	—	—	—	—	—	—
Data Analyst/Research Coordinator	1.00	—	—	—	—	—	—	—	—	—
ELL Outreach Specialist	0.50	0.50	0.50	—	—	—	—	—	—	—
Principals	16.00	16.00	16.00	16.00	16.00	16.00	15.00	15.00	15.00	15.00
Assistant Principals	28.00	24.00	23.00	23.00	19.00	19.00	19.00	19.00	19.00	19.00
Principal for Preschool Instruction	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Guidance Counselors	43.50	39.50	35.50	35.00	30.00	28.00	28.00	28.00	28.00	28.00
Librarians	19.00	19.00	19.00	19.00	19.00	18.00	18.00	18.00	18.00	18.00
Classroom Teachers	695.33	686.33	666.33	677.33	677.53	661.53	655.53	641.03	633.03	615.00
Preschool Teachers	35.00	35.00	35.00	35.00	33.00	33.00	33.00	31.00	30.00	30.00
Preschool Instructional Specialist	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Special Education Teachers	112.00	108.00	106.00	105.00	100.00	96.00	92.00	93.00	91.00	91.00
Coordinator for Special Education	2.00	2.00	2.00	—	—	—	—	—	—	—
Instructional Specialist for Special Education	4.00	4.00	4.00	6.00	6.00	6.00	6.00	5.00	4.00	4.00
Assistive Technology Specialist	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Behaviour Intervention Specialist	3.00	3.00	1.00	1.00	1.00	—	—	—	—	—
Career and Technical Teachers	17.67	17.67	17.67	17.67	17.67	17.67	17.67	16.67	16.67	17.50
Gifted and Talented Teachers	15.00	15.00	15.00	15.00	14.50	13.50	13.50	13.00	13.00	13.00
Coordinator for Adult Education	—	—	—	—	—	—	—	—	—	—
Adult Education Teachers	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	3.00
Athletic Directors	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Athletic Trainers	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	—
Teacher Assistants	221.96	213.96	211.96	217.96	215.96	213.71	211.71	209.71	208.71	208.71
Social Workers	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Interpreters	4.50	4.50	4.50	2.50	2.00	2.00	2.00	2.00	2.00	2.00
Records Management Specialist	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Clerical	81.00	81.00	81.00	81.00	81.00	79.00	78.50	78.50	78.50	78.50
<b>Total Instruction</b>	<b>1,344.56</b>	<b>1,314.56</b>	<b>1,281.06</b>	<b>1,292.36</b>	<b>1,272.06</b>	<b>1,241.81</b>	<b>1,227.96</b>	<b>1,206.96</b>	<b>1,195.00</b>	<b>1,175.76</b>

Table 29

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)  
Full-time-Equivalent District Employees by Type  
Last Ten Fiscal Years

	Full-Time Equivalent Employees as of June 30									
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Attendance and Health Services</b>										
Supervisor, Health Services	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Nurses	18.38	18.38	18.38	18.38	18.38	17.38	17.38	17.38	16.38	16.27
Psychologists	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Occupational Therapists	10.00	10.00	10.00	10.00	9.50	9.50	9.50	9.50	9.50	9.50
Physical Therapists	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Speech Therapists	17.69	17.69	17.69	17.69	16.69	16.69	16.69	16.69	16.69	16.69
<b>Total Attendance &amp; Health Svcs</b>	<b>57.07</b>	<b>57.07</b>	<b>57.07</b>	<b>57.07</b>	<b>55.57</b>	<b>54.57</b>	<b>54.57</b>	<b>54.57</b>	<b>53.57</b>	<b>53.46</b>
<b>Pupil Transportation</b>										
Director of Transportation	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Coordinators	3.00	3.00	3.00	3.00	2.00	2.00	2.00	2.00	2.00	2.00
Technicians	5.00	5.00	5.00	5.00	3.00	3.00	3.00	3.00	3.00	3.00
Clerical	3.00	3.00	3.00	3.00	5.00	5.00	5.00	5.00	4.00	4.00
Bus Drivers	129.00	129.00	129.00	123.66	133.66	133.66	135.91	130.84	130.84	130.40
Bus Aides	47.00	47.00	47.00	46.93	46.93	46.93	47.39	42.59	42.59	37.33
Mechanics	6.00	6.00	6.00	6.00	7.00	7.00	7.00	7.00	7.00	7.00
<b>Total Pupil Transportation</b>	<b>194.00</b>	<b>194.00</b>	<b>194.00</b>	<b>188.59</b>	<b>198.59</b>	<b>198.59</b>	<b>201.29</b>	<b>191.43</b>	<b>190.43</b>	<b>184.73</b>
<b>Operations and Maintenance</b>										
Senior Director, Operations	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Custodial Services Coordinator	1.00	1.00	—	—	—	—	—	—	—	—
Energy Manager	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Facilities Coordinator	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Trades	20.00	19.00	19.00	19.00	19.00	17.00	17.00	15.00	15.00	15.00
Security Guards	13.00	13.00	11.00	11.00	9.00	9.00	9.00	9.00	9.00	9.00
Groundswokers	1.00	1.00	1.00	2.00	3.00	3.00	3.00	4.00	4.00	5.00
Clerical	3.00	2.50	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Custodians	89.00	89.31	88.31	88.31	88.31	87.31	87.31	87.31	85.81	85.81
<b>Total Operations &amp; Maintenance</b>	<b>130.00</b>	<b>128.81</b>	<b>125.31</b>	<b>126.31</b>	<b>125.31</b>	<b>122.31</b>	<b>122.31</b>	<b>121.31</b>	<b>119.81</b>	<b>120.81</b>
<b>Technology</b>										
Director, Technology	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Coordinator, Technology	1.00	1.00	1.00	1.00	1.00	1.00	1.00	—	—	—
Supervisor, Media/Technology	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
ITRT Integration Specialist	13.00	13.00	12.00	12.00	12.00	11.00	11.00	12.00	12.00	12.00
LAN Administrator	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Internetwork Administrator	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Network Specialists	2.00	2.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Programmer/Analyst	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Database Administrator	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	—	—
Computer Repair Technicians	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Communications & Digital Design Specialist	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Technology Teachers	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00
Technology Support	18.00	18.00	16.00	16.00	16.00	14.00	14.00	13.00	15.00	14.00
Clerical	1.00	1.00	1.00	1.00	1.00	2.00	2.00	1.50	1.00	1.00
<b>Total Technology</b>	<b>55.00</b>	<b>55.00</b>	<b>51.00</b>	<b>51.00</b>	<b>51.00</b>	<b>49.00</b>	<b>49.00</b>	<b>47.50</b>	<b>47.00</b>	<b>46.00</b>
<b>Total Operating Fund</b>	<b>1,805.13</b>	<b>1,773.94</b>	<b>1,731.94</b>	<b>1,741.83</b>	<b>1,729.03</b>	<b>1,689.78</b>	<b>1,678.63</b>	<b>1,644.77</b>	<b>1,626.81</b>	<b>1,602.26</b>
Federal Grants*	91.23	75.23	43.23	41.93	43.23	43.23	43.58	38.41	37.67	40.96
State Grants*	8.39	8.39	8.39	8.39	8.39	8.39	8.39	10.10	8.86	7.43
Other Grants*	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	5.86
State Operated Programs	10.50	10.50	10.50	11.50	11.50	11.50	11.50	11.00	11.57	11.50
Child Nutrition Services Fund	67.63	67.63	67.63	67.63	67.13	62.44	62.44	62.44	62.44	62.44
<b>Total All Funds</b>	<b>1,988.88</b>	<b>1,941.69</b>	<b>1,867.69</b>	<b>1,877.28</b>	<b>1,865.28</b>	<b>1,821.34</b>	<b>1,810.54</b>	<b>1,772.72</b>	<b>1,753.35</b>	<b>1,730.45</b>

Source: Nonfinancial information from district records.

Note (\*): Positions in the grants may fluctuate due to changes in approved funding levels or modifications to the grant as approved by the granting agency after the budget has been adopted and appropriated.

Table 30

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

## Schedule of Insurance Program Coverages

For the Year ended June 30, 2023

Insurance Company/Carrier - Virginia Association of Counties (VaCo)

Coverage	Limits	Deductibles
<b><u>A. Property</u></b>		\$ 5,000/5,000/25,000
Buildings/Contents - Replacement Cost, unless otherwise noted		
Business Interruption/Extra Expense	\$ 8,100,000	
Back-up of Sewers and Drains	10,000,000	
Debris removal	25,000,000	
Pollutant clean-up and removal	500,000	
Newly acquired locations (per occurrence up to 120 days)	25,000,000	
Property in Transit	5,000,000	
Utility Services Time Element	5,000,000	
Earthquake (Pool Aggregate)	100,000,000	
Flood (outside 100-year flood plain; Pool Aggregate)	100,000,000	
Increased Cost of Construction/Ordinance Demolition	20,000,000	
<b><u>B. Equipment Breakdown</u></b>		
Limit Per Breakdown	100,000,000	
<b><u>C. Inland Marine</u></b>		
Replacement Cost if scheduled, otherwise Actual Cash Value		
Bridges	10,000,000	
Bridges (Pool Aggregate)	20,000,000	
<b><u>D. General Liability</u></b>		
Bodily injury and property damage	2,000,000	
Personal injury and advertising	2,000,000	
Products and completed operations	2,000,000	
Fire legal liability - Real Property	5,000,000	
Employee benefits liability	2,000,000	
Broad form property damage and Property in the Care, Custody, and Control)	100,000	
Premises Medical Payments (Per Person)	5,000	
Premises Medical Payments (Per Accident)	10,000	

Table 30

Coverage	Limits	Deductibles
<b><u>E. Automobile Liability (Liability/Comprehensive/Collision)</u></b>		-/1,000/1,000
Bodily injury and property damage - Owned & hired autos	2,000,000	
Medical payments	5,000	
Non-owned liability	1,000,000	
Uninsured/underinsured motorists	Statutory	
Garage liability		
Garagekeepers		
Automobile physical damage	Actual Cash Value or Cost of Repairs Less Deductible	
<b><u>F. Educators Legal Liability</u></b>		\$ 5,000
Per Occurrence	\$ 1,000,000	
Annual Aggregate	1,000,000	
<b><u>G. Crime</u></b>		250
Employee dishonesty, faithful performance	500,000	
Broad form monies and securities-inside/outside	500,000	
Money orders, counterfeit, depositors forgery	500,000	
<b><u>H. Cyber Risk</u></b>		—
Limit of liability	3,000,000	
<b><u>I. Environmental Liability</u></b>		25,000
Each incident and aggregate (\$2,000,000 Pool Aggregate)	1,000,000	
<b><u>J. Security Risk Management</u></b>		
Assault with a Weapon	1,000,000	
Negotiators, Public Relations, Counseling Fees	1,000,000	
Ransom, Leal Liability, Business Interruption, Temp. Security	1,000,000	
<b><u>K. Excess Liability</u></b>		
Excess Automobile Liability - Limit	4,000,000	
Excess Educators Legal Liability - Limit	5,000,000	
Excess General Liability - Limit	4,000,000	
Excess Educators Legal Liability - Annual Aggregate	5,000,000	
<i>-Excess Liability does not include coverage for Non-Owned Automobile Liability, Garage Liability, or Uninsured/Underinsured Motorists</i>		
<b><u>L. Workers' Compensation</u></b>		—
Employers' Liability (Coverage B)	1,000,000	
Coverage A	Statutory	
Health insurance	Carrier - Commonwealth of Virginia's The Local Choice Program	
Dental insurance (stand-alone)	Carrier - Delta Dental of Virginia	

Source: Williamsburg-James City County Public Schools, Finance Department

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Operating Statistics

Last Ten Fiscal Years

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<b>Fiscal year</b>	<b>March Average Daily Membership*</b>	<b>Operating Expenditures*</b>	<b>Cost per Pupil</b>	<b>Percentage Change</b>	<b>Expenses*</b>
2023	11,213	\$ 173,594,140	\$ 15,481	4.83%	\$ 166,393,226
2022	10,955	165,597,784	15,116	9.82%	156,520,837
2021	10,730	150,789,352	14,052	3.15%	157,412,818
2020	11,456	146,178,725	12,759	1.34%	151,174,272
2019	11,429	144,246,754	12,621	5.24%	142,915,783
2018	11,421	137,063,358	12,001	1.86%	138,180,335
2017	11,470	134,554,353	11,731	3.26%	140,225,705
2016	11,246	130,300,881	11,586	0.91%	132,425,464
2015	11,061	129,129,762	11,674	5.76%	132,185,615
2014	10,954	122,098,712	11,146	2.44%	126,349,097

Notes:

Operating expenditures are total expenditures less debt service and capital outlays.

(\*) Operating expenditures and expenses include pre-K expenditures/expenses; March average daily membership does not include pre-K students.

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Source:

Operating expenditure amounts extracted from Exhibit 4 and Expenses from Exhibit 2 of the respective Annual Comprehensive Financial Report.



**Table 31**

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<b>Fiscal Year</b>		<b>Cost per Pupil</b>	<b>Percentage Change</b>	<b>Teaching Staff</b>	<b>Pupil- Teacher Ratio</b>
2023	\$	14,839	6.31%	695.33	16.1
2022		14,287	-0.57%	686.33	16.0
2021		14,670	4.13%	666.33	16.1
2020		13,196	5.78%	677.33	16.9
2019		12,505	3.43%	677.53	16.9
2018		12,099	-1.46%	661.53	17.3
2017		12,225	5.89%	655.53	17.5
2016		11,775	0.18%	641.03	17.5
2015		11,951	4.62%	633.03	17.5
2014		11,535	2.67%	615.00	17.8

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Table 32

**WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**  
(Component Unit of James City County, Virginia)

Adopted Teacher Salary Schedule  
For the Year ended June 30, 2023

Step	Bachelor's Degree	Master's Degree	Master's Plus 30	Doctoral Degree
0	\$50,000	\$51,681	\$53,362	\$55,043
1	50,376	52,070	53,764	55,458
2	50,549	52,252	53,871	55,656
3	50,661	52,359	53,923	55,747
4	50,880	52,434	54,300	55,901
5	51,133	52,696	54,573	56,299
6	51,389	52,960	54,845	56,862
7	51,852	53,383	55,339	57,437
8	52,319	53,810	55,837	58,005
9	52,580	54,349	56,340	58,585
10	53,137	55,001	56,909	59,171
11	53,673	55,551	57,478	59,762
12	54,212	56,107	58,053	60,360
13	54,753	56,667	58,634	60,963
14	55,301	57,233	59,220	61,573
15	55,854	57,807	59,811	62,188
16	56,411	58,385	60,410	62,811
17	56,976	58,969	61,014	63,438
18	57,547	59,558	61,625	64,073
19	58,121	60,153	62,241	64,714
20	58,731	60,756	62,864	65,361
21	59,319	61,423	63,492	66,211
22	60,208	62,959	64,444	67,734
23	61,713	64,533	66,054	69,427
24	63,257	66,146	67,706	71,162
25	64,839	67,799	69,399	72,942
26	66,459	69,494	71,134	74,764
27	68,120	71,232	72,913	76,634
28	69,824	73,013	74,735	78,551
29	71,848	74,838	76,605	80,513
30	73,673	75,812	77,672	81,561
31		76,796	78,686	82,621
32		78,718	80,574	84,604
33		80,605	82,509	86,634
34		82,620	84,488	88,714
35		83,860	85,756	90,045
36		84,699	86,786	91,125
37		85,547	87,653	92,036
38		86,770	88,880	92,956
39			90,213	93,886
40			91,557	94,826
Number of Teachers:	330	530	84	8
% in each lane:	34.66%	55.67%	8.82%	0.84%

*\* Positions included on this schedule are teachers, librarians, guidance counselors, social workers, technology integration coaches, math specialists, reading specialists, licensed middle school student advancement coaches and high school graduation coaches, and school improvement specialists.*

**Report of Independent Auditor on Internal Control over Financial Reporting  
and on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with Government Auditing Standards**

Members of the School Board  
Williamsburg-James City County Public Schools

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the *Specifications for Audits of Counties, Cities, and Towns* issued by the Auditor of Public Accounts of the Commonwealth of Virginia (the “Specifications”), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Williamsburg-James City County Public Schools (the “Schools”), a component unit of James City County, Virginia, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Schools’ basic financial statements, and have issued our report thereon dated December 7, 2023.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Schools’ internal control over financial reporting (“internal control”) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Schools’ internal control. Accordingly, we do not express an opinion on the effectiveness of the Schools’ internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a deficiency in internal control, described in the accompanying Schedule of Finding and Response as item 2023-001 that we consider to be a significant deficiency.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Schools’ financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or the Specifications.

**Schools' Response to Finding**

*Government Auditing Standards* requires the auditor to perform limited procedures on the Schools' response to finding identified in our audit and described in the accompanying Schedule of Finding and Response. The Schools' response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Cherry Bekasart LLP". The signature is written in a cursive, flowing style.

Virginia Beach, Virginia

December 7, 2023

# **WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS**

Component Unit of James City County, Virginia

## **Schedule of Finding and Response**

Year Ended June 30, 2023

### **Finding Relating to Financial Statements Reported in Accordance with *Government Auditing Standards***

**Finding:** 2023-001

**Type of Finding:** Significant Deficiency in Internal Control over Financial Reporting

**Criteria:**

The Williamsburg-James City County Public Schools (the "Schools") financial activities should be recorded in accordance with accounting principles generally accepted in the United States of America.

**Condition:**

During fiscal year 2023, the Schools discovered two capital assets that were not properly placed in service in a prior year resulting in depreciation expense not being recorded for these two assets.

**Cause:**

The assets were recorded during fiscal year 2018 and, during this time period, there was significant turnover within the Schools' Finance Department. The individual who added the capital assets to the capital asset software was not familiar with the software and missed placing the capital assets in service to begin depreciation of the assets.

**Effect:**

The Schools' capital assets and net position were overstated by \$1,129,980 at June 30, 2022 and the Schools have adjusted amounts during fiscal year 2023 to accurately present capital assets and net position at June 30, 2023.

**Auditor Recommendation:**

We recommend the Schools review capital assets on an annual basis to ensure they are accurately reported.

**Management Response:**

The Finance Department at Williamsburg-James City County Public Schools reviews assets on a semi-annual basis for additions and disposals. Annually, the schools run the year end process in the capital asset software which calculates the twelve-month depreciation and accumulated depreciation. At this point the finance staff reconciles the financial system generated depreciation. A new staff member that came to the schools with proficient capital asset experience within the financial system that is utilized was able to improve the school's reconciliation process and discovered the misclassification of these two assets. The department will be undergoing additional training in the capital asset software and the improved reconciliation process.

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