

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2014

# **DEPARTMENT OF FISCAL MANAGEMENT**

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# **INTRODUCTORY SECTION**



COUNTY ADMINISTRATION BUILDING 122 EAST MAIN STREET, SUITE 202 BEDFORD, VIRGINIA 24523 MARK K. REETER
COUNTY ADMINISTRATOR

# OFFICE OF COUNTY ADMINISTRATOR

December 3, 2014

# To Members of the Board of Supervisors and the Citizens of Bedford County:

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of Bedford County (the County) for the fiscal year ended June 30, 2014. The *Code of Virginia* requires that local governments publish, within six months of the close of each fiscal year, a complete set of audited financial statements presented in conformity with accounting principles generally accepted in the United States (GAAP) as established by the Governmental Accounting Standards Board (GASB).

This report consists of management's representations concerning the finances of the County. Consequently, responsibility for both the accuracy of the data, and the completeness and reliability of the information presented in this report, rests with management. With reasonable assurance, based upon a comprehensive framework of internal controls, the enclosed data is accurate in all material respects and is reported in a manner designed to present the financial position, results of operation and cash flows, as applicable, of the various funds and component units of the County. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included.

The County's CAFR has been audited by Brown, Edwards & Company, LLP, Certified Public Accountants. The independent auditor's report, including opinions on the basic financial statements of the government-wide and fund financial statements, is contained in the Financial Section of this report. Brown Edwards also audited the component unit, Bedford County Schools, and the financial statements of the Bedford Public Library System and the Bedford County Economic Development Authority.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

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# OFFICE OF COUNTY ADMINISTRATOR

# **PROFILE OF THE COUNTY**

The County was formed in 1754 and named for the Fourth Duke of Bedford, a British government official. Bedford is located in the west central part of the state, and it is the fifth largest county in Virginia in land area with 764 square miles. The Town of Bedford serves as the County seat. The area abounds with natural beauty and outdoor recreational opportunities offering residents an attractive and pleasant environment in which to live, work and play. Strategically located between the metropolitan areas of Lynchburg and Roanoke, the County is one of the fastest growing areas in the state. A mix of industry, commerce and agriculture ensures a strong, diversified economy and positive business climate.

The County operates under the traditional Board of Supervisors/County Administrator form of government. Policies governing the administration of the County are set by a seven-member Board of Supervisors elected from the seven election districts. The Board of Supervisors appoints a County Administrator to serve as the administrative manager of the County. The County Administrator serves at the pleasure of the Board of Supervisors, carries out policies established by the Board of Supervisors and directs business and administrative procedures within the County government. The County has taxing powers subject to statewide restrictions and limits.

The County provides a full range of services to its residents, including education, public safety, judicial services, solid waste disposal, community and economic development, parks and recreational activities, public libraries, health and welfare services, and general administration. All resources required to support these services are reflected in this report.

Bedford County is financially accountable for a legally separate school board, which is reported separately within the financial statements as a component unit. The School Board administers the County's schools and its own appropriation within the categories defined by the Code of Virginia, but is fiscally dependent upon the County because the Board of Supervisors approves its budget, levies the necessary taxes to finance operations, and issues debt to finance capital projects. The elected School Board is composed of seven members from each of the election districts. The School Board appoints a Superintendent to administer the policies of the School Board.

Education is the single largest service provided by the County. The mission of Bedford County Public Schools is to prepare students to be productive and responsible citizens in the community and the world. The school system is comprised of three high schools, three middle schools, fifteen elementary schools, one science and technology center and one alternative school.

# OFFICE OF COUNTY ADMINISTRATOR

The County operates a regional library, the Bedford Public Library System (the Library), originally created by an agreement between the County of Bedford and the City of Bedford (now the Town of Bedford) and promotes economic development through the Economic Development Authority (the EDA). These agencies have been classified as discretely presented component units in the financial reporting entity because they are legally separate entities for which the County is financially accountable. They are reported in a discrete column in the financial statements to emphasize that they are legally separate from the County and to distinguish their financial position, results of operation, and cash flows from those of the County.

The Library is governed by a board consisting of seven members appointed by the Board of Supervisors. The County provides a major portion of the Library's annual revenue and owns a majority of the buildings where the Library conducts its operations.

The EDA has the power to issue tax-exempt industrial development revenue bonds to qualifying enterprises wishing to utilize that form of financing with those bonds representing limited obligations of the EDA to be repaid solely from the revenue and receipts derived from the projects funded with these proceeds. The debt outstanding does not constitute a debt or pledge of the faith and credit of the County or the EDA.

The annual budget serves as the foundation of the County's financial planning and control. All departments of the County generally submit requests for appropriation to the County Administrator on or about December 1 of each year. The County Administrator uses these requests as the starting point for developing a proposed budget. The Code of Virginia requires the School Superintendent to submit a School Board approved budget to the County Board of Supervisors. In March the School Board adopts its requested budget and forwards it to the County Administrator. The County Administrator then presents the proposed budget to the Board prior to March 30 each year. The Board is required to hold a public hearing on the proposed budget and to adopt a final budget no later than June 30, the close of the County's fiscal year. The appropriated budget is prepared by fund, function (e.g., public safety), and department (e.g., Sheriff's office) with the appropriations resolution adopted by the Board of Supervisors placing legal restriction on expenditures at the department level. A budget-to-actual comparison is provided in this report for the General Fund at Exhibit 5 in the basic financial statements. A more detailed General Fund budget-to-actual comparison by department is presented at Schedule 1 in the Supporting Schedules subsection of this report.

# OFFICE OF COUNTY ADMINISTRATOR

# **ECONOMIC OVERVIEW**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates.

While not immune to the fiscal impacts of the recession, Bedford County has remained in a favorable financial position due in large part to the financial strength and diversification of the County's business community, its low reliance on federal jobs or procurement and its strategic location between Lynchburg and Roanoke.

For example, as the following chart illustrates, based on the most recent estimates available, Bedford enjoys a median household and per capita income that compares favorably to the Commonwealth, U.S. and surrounding MSA's. The U.S. Census Bureau's estimate of Bedford's median household income of \$57,000 is just 9.0 % lower than the Commonwealth's, \$62,666; and 9.1% higher than the United States' of \$52,250. Comparatively, Bedford's per capita income of \$40,710 is 15.5% above the Lynchburg MSA and just 0.1% below the Roanoke MSA.

# PER CAPITA INCOME 2012

| Bedford County | \$40,710 |          |
|----------------|----------|----------|
| Lynchburg MSA  | \$35,243 |          |
| Roanoke MSA    | \$40,769 |          |
| Virginia       |          | \$48,715 |

Source: U.S. Bureau of Economic Analysis CA1-3 Personal Income Summary



### **MEDIAN HOUSEHOLD INCOME 2013**

| Bedford Count | ty       | \$57,000 |       |
|---------------|----------|----------|-------|
| Virginia      |          | \$62     | 2,666 |
| United States | \$52,250 |          |       |

### OFFICE OF COUNTY ADMINISTRATOR

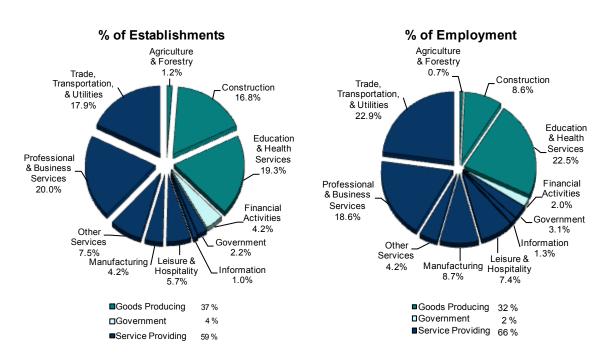
The County also continues to attract and maintain diverse sectors of employment. Historically, the County's major employment sectors have been in services, construction and retail trade. The County has benefited from the general stability each of these sectors has maintained in terms of each sector's percentage of total employment. As illustrated in the chart immediately below, this has contributed to consistently low levels of unemployment in the County over a long period, in comparison to the State and the nation, while the subsequent charts illustrate Bedford's percentage of business establishments by industry sector for the first quarter of the calendar year 2014.

**Unemployment Rates** 

|      | <b>Bedford County</b> | Virginia | <b>United States</b> |
|------|-----------------------|----------|----------------------|
| 2009 | 6.9%                  | 7.0%     | 9.3%                 |
| 2010 | 7.1%                  | 7.1%     | 9.6%                 |
| 2011 | 6.5%                  | 6.4%     | 8.9%                 |
| 2012 | 6.0%                  | 5.9%     | 8.1%                 |
| 2013 | 5.6%                  | 5.5%     | 7.4%                 |

Sources: Virginia Employment Commission

# Percentage of Business Establishments by Industry Section



# OFFICE OF COUNTY ADMINISTRATOR

As shown in the following chart, another factor illustrating the resiliency of the County's economic base is the level of retail sales maintained in the County over a five year period, with three of the five years reflecting annual growth. Although the impact of the recession is clearly seen in the numbers for calendar years 2009 and 2011, the County's 2012 taxable sales showed a 3.3% increase, and the County's 2013 taxable sales increased 13.4%.

|      | Bedford County<br>Taxable Sales | % Increase<br>(Decrease) |
|------|---------------------------------|--------------------------|
| 2009 | 335,456,497                     | -10.4%                   |
| 2010 | 395,251,328                     | 17.8%                    |
| 2011 | 339,632,471                     | -14.1%                   |
| 2012 | 350,910,154                     | 3.3%                     |
| 2013 | 398,017,902                     | 13.4%                    |

Source: Weldon Cooper Center for Public Service

The County focuses on attracting new companies as well as working with existing businesses to help them grow. The Office of Economic Development utilizes a marketing plan aimed at attracting and recruiting new businesses and maximizing investment opportunities in County owned business parks. As a result of increased marketing efforts, prospect activity increased greatly during fiscal 2014 and continues to increase since the recovery from the recession.

To foster growth with existing businesses, the County continued to place a strong focus on its Existing Business program, meeting with business leaders regularly to facilitate workforce development services, identify and communicate grant opportunities for business investment and job creation, and offer incentives to eligible companies. As part of the Existing Business program, the Office of Economic Development hosted four Quarterly Business Roundtable Meetings with over 90 combined businesses participating. The roundtable meetings serve as an opportunity for businesses to showcase their recent successes and challenges, and work together to solve issues.

As a result of funding made available in fiscal 2014, the Economic Development Authority's (EDA) \$3.2 million installment of an electrical substation in the New London Business and Technology Center is now complete. The substation, which was a necessary component to the continued build out of the park, will be an attractive asset for new businesses looking to locate in a state of the art business park with reliable infrastructure. Simplimatic Automation, the first company to expand in New London since the substation was announced, began construction on its new \$4 million, 60,000 square foot manufacturing facility. The project is on track to be completed in January 2015, and plans to locate up to 50 employees to Bedford County during the year. Another notable expansion within the County includes Valtim, a marketing fulfillment company located in Forest, which invested \$1.4 million in new equipment in June 2014.

# OFFICE OF COUNTY ADMINISTRATOR

The Office of Economic Development and EDA also worked with several expanding businesses located in the Town of Bedford, including LiteSheet Solutions, LLC, the Bedford Lofts, and Valley Processing, LLC. LiteSheet Solutions, LLC, a light-emitting diode manufacturer, is now leasing a facility in Little Otter Industrial Park with plans to establish a more permanent location in Bedford County within the next two years. The Bedford Lofts project, which restored the old tobacco warehouse on Jackson Street, created market rate apartment living that was desperately needed in the town. Valley Processing, LLC, a rubber-based product manufacturer, continued to expand its business by adding 18 employees during fiscal 2014.

In addition to the Existing Business program, the County also supports the Bedford One Program and the Bedford Artisan Trail. The One Program, which links high school students with local businesses based on their career interests, is a partnership between the Bedford County Office of Economic Development, Bedford County Public Schools and area businesses. In the past year, more than 150 students participated on a dozen tours and the program continued to receive state-wide accolades. The program implemented teacher tours this year during summer sessions so that teachers can be better equipped to answer student questions concerning their future employment in Bedford County. The Bedford Artisan Trail, which was officially launched October 2, 2014, has been a successful asset to the community. The EDA is proud to have assisted with the launch of this community initiative and looks forward to its growth.

# **LONG-TERM FINANCIAL PLANNING**

The County's General Fund reported an ending fund balance of \$46.9 million, a decrease of \$2.4 million from fiscal 2013. Unrestricted fund balance (the total of the committed, assigned, and unassigned components of fund balance) in the general fund was \$46.0 million or 53.0% of total General Fund expenditures. Total unassigned General Fund Balance was \$13.3 million, which exceeds the minimum fund balance policy of 10.0% (\$8.9 million) of General Fund expenditures.

Long range financial planning is in place, especially for capital projects, to ensure that resources, including borrowed funds, if necessary, are available to meet committed projects prior to their approval, and that adequate funding is planned for repayment of debt that has been or will be incurred. During the budget process for fiscal 2015, the Board of Supervisors adjusted the Real Estate tax rate in order to increase funding for emergency apparatus and to reserve funds for the construction of a new landfill cell as well as the future construction of a school. The real estate tax rate increased from \$0.50 cents to \$0.52 cents per \$100 of assessed value.

# **MAJOR INITIATIVES AND ACCOMPLISHMENTS**

Effective July 1, 2014 the dissolution of the Bedford Joint Economic Development Authority (BJEDA) took place, resulting in the Bedford County Economic Development Authority's acquisition of BJEDA's assets. Pursuant to the agreement, the EDA acquired \$316,639 in cash accounts, as well as the Bedford Center for Business, equipped with prime land and three current tenants in the Venture Boulevard facility that houses Central Virginia Community College, East Coast Fabricators, and Mid-Atlantic Broadband. With \$250,000 a year in lease payments from the park, the EDA is working towards being a revenue-generating authority.

### OFFICE OF COUNTY ADMINISTRATOR

# **AWARDS AND ACKNOWLEDGEMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its CAFR for the fiscal year ended June 30, 2013. This is the County's seventeenth consecutive year receiving this award.

The County utilizes its website <a href="www.bedfordcountyva.gov">www.bedfordcountyva.gov</a> for a variety of purposes, which include the presentation of the CAFR and budget document. The budget document serves as the best source of information for the County's current financial plan, new initiatives and capital improvements program. In addition, the website provides many other topics of interest to County residents and service providers, and provides an excellent forum to recognize outstanding employees and their accomplishments.

This report was prepared by the professional staff of the Department of Fiscal Management. Their hard work, dedication and continuing efforts to improve the quality of this report benefit all who use it. We also acknowledge the cooperation and assistance of the staff of the School Board and the many other County departments and agencies that contributed to the preparation of this report.

The County has established and continues to maintain a strong and stable financial position through progressive management of financial operations and through sound accounting and financial reporting practices. Appreciation is expressed to the members of the Bedford County Board of Supervisors.

Mal n Rwz

Respectfully submitted,

Mark K. Reeter

**County Administrator** 

Susan L. Crawford, CPA
Director of Fiscal Management



# Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# County of Bedford Virginia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2013

Executive Director/CEO

# COUNTY OF BEDFORD, VIRGINIA DIRECTORY OF PRINCIPAL OFFICIALS

# MEMBERS OF THE BOARD OF SUPERVISORS

John Sharp, Chairperson Tammy Parker, Vice Chairperson

Bill Thomasson Curry W. Martin Steve Wilkerson H. Steve Arrington Annie S. Pollard

# MEMBERS OF THE COUNTY SCHOOL BOARD

Gary Hostutler, Chairperson Julie M. Bennington, Vice Chairperson

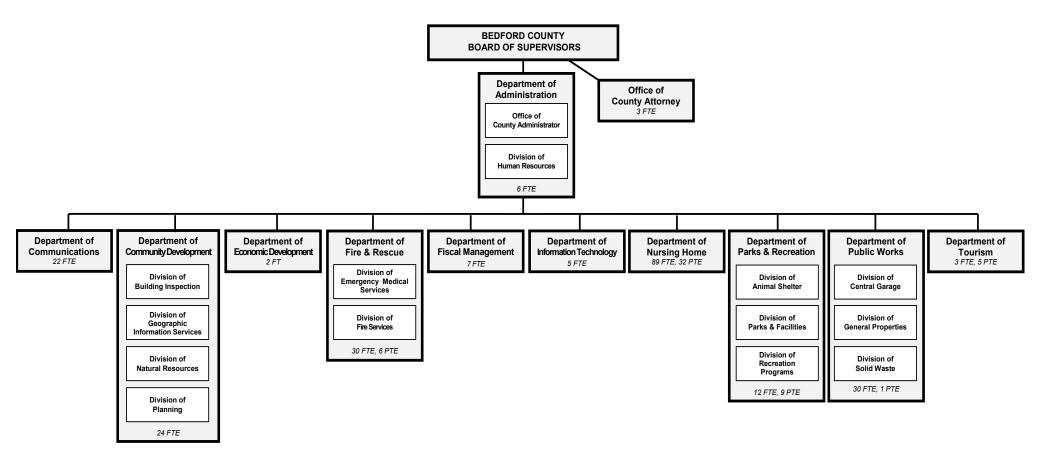
Richard P. Downey Jason W. Johnson Dr. John H. Hicks, Jr. Kelly Harmony Kevin Willis

# **OTHER OFFICIALS**

Mark K. Reeter County Administrator **Deputy County Administrator** Frank J. Rogers G. Carl Boggess County Attorney Susan L. Crawford, CPA Director of Fiscal Management Dr. Douglas Schuch Superintendent of Schools Randy Hagler Schools Director of Finance Andrew L. Crawford Director of Social Services Cathy C. Hogan Clerk of the Circuit Court Randy W. Krantz Commonwealth's Attorney Faye W. Eubank Commissioner of the Revenue Rebecca C. Jones Treasurer Michael J. Brown Sheriff Barbara J. Gunter Registrar

# COUNTY OF BEDFORD, VIRGINIA ORGANIZATIONAL CHART

# GENERAL ORGANIZATION OF DEPARTMENTS/OFFICES & DIVISIONS - BEDFORD COUNTY CENTRAL GOVERNMENT as of August, 2014



### DEFINITIONS:

Department (or Office) - Formal administrative unit of County central government established or recognized by Board of Supervisors, managed by a Department Head appointed by the County Administrator or Board of Supervisors.

Division (or Office) - Recognized sub-unit within a Department or Office usually created administratively for budgetary, operational and/or supervisory purposes, typically managed on a day-to-day basis by a designated position reporting to the Department Head.

FTE - Full-time employee(s) PTE - Part-time employee(s) (excludes seasonal and temporary part-time positions)

# FINANCIAL SECTION



# INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of the Board of Supervisors County of Bedford, Virginia

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Bedford, Virginia (the "County") as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns* and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Report on the Financial Statements (Continued)**

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of funding progress for defined benefit plans be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining statements, discretely presented School Board combining statements, Schedule 1, and the statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.

The combining statements, discretely presented School Board combining statements, Schedule 1, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements, discretely presented School Board combining statements, Schedule 1, and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

# **Other Matters (Continued)**

Other Information (Continued)

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 2, 2014 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards & Company, S. L. P.

Lynchburg, Virginia December 2, 2014

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management's Discussion and Analysis (MD&A) of the County's financial statements offers readers a narrative overview and analysis of the County's financial activities for the fiscal year ended June 30, 2014. The Bedford County Schools (School Board) component unit is also included in this narrative. We encourage readers to consider this discussion and analysis in conjunction with our letter of transmittal in the Introductory Section of this report, and the County's basic financial statements which follow this discussion and analysis.

# FINANCIAL HIGHLIGHTS

- The reporting entity, which includes the School Board component unit, has a positive net position of \$141.1 million at June 30, 2014. Of this amount, \$59.4 million is classified as unrestricted net position and may be used to meet the government's ongoing obligations to citizens and creditors.
- The County's total net position increased by \$3.0 million, of which the governmental activities increased \$3.8 million and business-type activities decreased \$0.8 million.
- At the close of fiscal year 2014, the County's General Fund reported ending fund balances of \$46.9 million, a decrease of \$2.4 million from the prior year. Of the \$46.9 million, 98.0% (\$46.0 million) is available for spending at the County's discretion (sum of *committed, assigned and unassigned fund balances*), while the *nonspendable and restricted fund balances* were 2.0% or \$0.9 million.
- The General Fund's unassigned fund balance of \$13.3 million was 15.3% of the fiscal year 2014 general fund expenditures. The Board of Supervisors has adopted a policy requiring a minimum of 10%.
- The County's total debt decreased by \$6.5 million or 8.6% during fiscal 2014 due to principal payments on existing debt.
- Only July 1, 2013, the City of Bedford reverted to town status. Capital assets in the amount of \$5.0 million were transferred to the reporting entity, including the library, elementary school and Bedford Center for Business.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The report also contains other supplementary information in addition to the basic financial statements including budgetary comparisons.

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# **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the County's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position help determine whether the County's financial position is improving or deteriorating.

The *statement of activities* presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, judicial administration, public safety, public works, health and human services, parks and recreation, and community development. The business-type activities of the County include Nursing Home and Solid Waste.

The government-wide financial statements include not only the County itself (known as the *primary government*), but also three separate legal entities – Bedford County Public Schools, Bedford Public Library System and the Bedford Economic Development Authority. While these represent legally separate entities, their operational or financial relationship with the County makes the County financially accountable for them.

The government-wide financials can be found on pages 18-19 of this report.

### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources segregated for specific activities or objectives. The County, like all other state and local governments, uses fund accounting to ensure and demonstrate fiscal accountability. All of the funds of the County can be divided into three categories: governmental, proprietary and fiduciary.

# **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental fund statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities*. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains one governmental fund, the General Fund. The County adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 20-24 of the report.

# **Proprietary Funds**

Proprietary funds are classified as enterprise funds. *Enterprise funds* are used to report the same functions that are presented as *business-type activities* in the government-wide financial statements. The County maintains the accounting for two enterprise funds: Nursing Home and Solid Waste.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements can be found on pages 25-28 of this report.

# **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The County maintains two types of fiduciary funds. The *Pension Trust Fund* is used to report resources held in trust for volunteer fire and rescue members covered by the Length of Service Award Program Fund (LOSAP). The *Agency Fund* reports resources held by the County in a custodial capacity for individuals, private organizations and other governments.

The fiduciary funds financial statements can be found on pages 29-30 of this report.

# Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found on pages 31-71.

# Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the County's progress in funding its obligation to provide pension and OPEB benefits to its employees which can be found on page 73.

Combining fund statements include the Agency Funds and can be found on pages 75-77.

Budget to actual statements are provided for governmental funds with legally adopted budgets.

The School Board's financial statements are included in this Comprehensive Annual Financial Report, with the County and can be found on pages 79-81.

The Bedford Public Library System and Bedford Economic Development Authority issue separate reports.

Supplementary Information for the County and Schools includes a Statistical Section and a Schedule of Expenditures of Federal Awards.

# GOVERNMENT-WIDE OVERALL FINANCIAL ANALYSIS

Table 1 summarizes the Statements of Net Position for the primary government as of June 30, 2014 and 2013.

Summary Statement of Net Position as of June 30, 2014 (\$ in millions)

Table 1

|  | Governmental Activities     |                       | Business-Type<br>Activities |                     | Tota<br>Prima<br>Govern     | ary<br>ment           | Total<br>Reporting<br>Entity |                            |  |
|--|-----------------------------|-----------------------|-----------------------------|---------------------|-----------------------------|-----------------------|------------------------------|----------------------------|--|
|  | <u>2014</u>                 | <u>2013</u>           | <u>2014</u>                 | <u>2013</u>         | <u>2014</u>                 | <u>2013</u>           | <u>2014</u>                  | <u>2013</u>                |  |
| Current and other assets<br>Capital assets (net)<br>Total assets | \$ 79.1 \$<br>35.3<br>114.4 | 78.7<br>34.8<br>113.5 | \$ 9.6 \$<br>12.6<br>22.2   | 9.8<br>13.3<br>23.1 | \$ 88.7 \$<br>47.9<br>136.6 | 88.5<br>48.1<br>136.6 | \$119.3<br>148.2<br>267.5    | \$ 118.0<br>147.9<br>265.9 |  |
| Deferred outflows<br>Deferred charge on refundings               | 3.2                         | 3.4                   | -                           | -                   | 3.2                         | 3.4                   | 3.2                          | 3.4                        |  |
| Long-term liabilities<br>Other liabilities<br>Total liabilities  | 70.9<br>13.1<br>84.0        | 77.3<br>11.8<br>89.1  | 6.5<br>0.4<br>6.9           | 6.5<br>0.5<br>7.0   | 77.4<br>13.5<br>90.9        | 83.8<br>12.3<br>96.1  | 82.4<br>26.5<br>108.9        | 88.0<br>25.3<br>113.3      |  |
| Deferred inflows Property taxes                                  | 20.7                        | 18.7                  | -                           | -                   | 20.7                        | 18.7                  | 20.7                         | 18.7                       |  |
| Net position:<br>Net investment in                               | 265                         | 24.0                  | 10.5                        | 12.0                | 20.2                        | 27.0                  | 01.7                         | 75.0                       |  |
| capital assets Restricted Unrestricted                           | 26.7<br>(13.8)              | 24.9<br>0.1<br>(15.9) | 12.5<br>-<br>2.8            | 13.0<br>-<br>3.1    | 39.2<br>(11.0)              | 37.9<br>0.1<br>(12.8) | 59.4                         | 75.8<br>0.1<br>61.4        |  |
| Total net position   | \$ 12.9 \$                  | 9.1                   | \$ 15.3 \$                  | 16.1                | \$ 28.2 \$                  | 25.2                  | \$141.1                      | \$ 137.3                   |  |

Table 1 may differ from Exhibit 1 due to rounding.

The Commonwealth of Virginia requires that counties, as well as their financially dependent component units, be financed under a single taxing structure; this results in counties issuing debt to finance capital assets, such as public schools for their component units. GASB Statement No. 14, *The Financial Reporting Entity*, requires that the primary government and its component units, which make up the total reporting entity, be accounted for separately on the face of the basic financial statements.

The total reporting entity, which includes the School Board, Public Library, and Economic Development Authority component units, has a positive net position of \$141.1 million at June 30, 2014. Net position increased from the prior year by \$3.8 million, or 2.8%; this increase is the result of capital assets received as part of the City of Bedford's reversion to Town status.

The largest portion of the Primary government's net position, \$39.2 million, reflects its investment in capital assets (e.g., land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending.

The deficit unrestricted net position of the primary government totaled \$11.0 million, and is mainly due to the primary government issuing debt in past years to finance assets capitalized on the books of the School Board.

For the business-type activities net position decreased by \$0.8 million, which reflects current year expenses exceeding revenues by this amount.

# **Statement of Activities**

The County's total revenues and expenses for governmental activities, business-type activities and the total reporting entity are reflected in the following table.

Change in Net Position Year Ended June 30, 2014 (\$ in millions)

Table 2

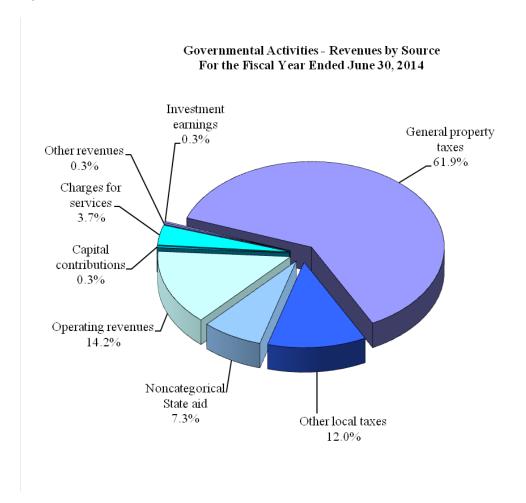
|                                     | Primary Government         |             |             |             |             |                        |                              |             |  |
|-------------------------------------|----------------------------|-------------|-------------|-------------|-------------|------------------------|------------------------------|-------------|--|
|                                     | Governmental<br>Activities |             |             | ss-Type     | Pri         | otal<br>mary<br>rnment | Total<br>Reporting<br>Entity |             |  |
|                                     | 2014                       | <u>2013</u> | <u>2014</u> | <u>2013</u> | <u>2014</u> | 2013                   | <u>2014</u>                  | <u>2013</u> |  |
| Revenues                            |                            |             |             |             |             |                        |                              |             |  |
| Program revenues:                   |                            |             |             |             |             |                        |                              |             |  |
| Charges for services                | \$ 3.4                     | \$ 4.7      | \$ 7.7      | \$ 8.6      | \$ 11.1     | \$ 13.3                | \$ 13.7                      | \$ 21.8     |  |
| Operating grants and contributions  | 13.0                       | 11.5        | 0.4         | 0.4         | 13.4        | 11.9                   | 35.8                         | 31.5        |  |
| Capital grants and contributions    | 0.3                        | 0.2         | -           | -           | 0.3         | 0.2                    | 0.3                          | 0.2         |  |
| General revenues:                   |                            |             |             |             |             |                        |                              |             |  |
| Property taxes                      | 56.4                       | 52.7        | -           | -           | 56.4        | 52.7                   | 56.4                         | 52.7        |  |
| Other taxes                         | 11.0                       | 10.4        | -           | -           | 11.0        | 10.4                   | 11.0                         | 10.4        |  |
| Payments from Bedford County        | -                          | -           | -           | -           | -           | -                      | 37.6                         | 41.7        |  |
| Noncategorical state aid            | 6.7                        | 6.6         | -           | -           | 6.7         | 6.6                    | 45.3                         | 39.1        |  |
| Investment earnings                 | 0.2                        | 0.3         | -           | -           | 0.2         | 0.3                    | 0.2                          | 0.3         |  |
| Other                               | 1.0                        | 0.9         | -           | -           | 1.0         | 0.9                    | 5.7                          | 1.2         |  |
| <b>Total revenues</b>               | 92.0                       | 87.3        | 8.1         | 9.0         | 100.1       | 96.3                   | 206.0                        | 198.9       |  |
| Expenses                            |                            |             |             | _           |             |                        | _                            |             |  |
| General government                  | 4.0                        | 3.7         | -           | -           | 4.0         | 3.7                    | 4.0                          | 3.7         |  |
| Judicial administration             | 2.4                        | 2.3         | -           | -           | 2.4         | 2.3                    | 2.4                          | 2.3         |  |
| Public safety                       | 19.8                       | 17.6        | -           | -           | 19.8        | 17.6                   | 19.8                         | 17.6        |  |
| Public works                        | 5.0                        | 4.7         | -           | -           | 5.0         | 4.7                    | 5.0                          | 4.7         |  |
| Health and welfare                  | 9.9                        | 9.7         | -           | -           | 9.9         | 9.7                    | 9.9                          | 9.7         |  |
| Education                           | 34.8                       | 40.2        | -           | -           | 34.8        | 40.2                   | 136.4                        | 142.8       |  |
| Parks, recreation and cultural      | 3.3                        | 2.8         | -           | -           | 3.3         | 2.8                    | 5.1                          | 4.6         |  |
| Community development               | 6.3                        | 5.7         | -           | -           | 6.3         | 5.7                    | 8.0                          | 5.9         |  |
| Group Homes                         | -                          | -           | -           | 1.4         | -           | 1.4                    | -                            | 1.4         |  |
| Nursing Home                        | -                          | -           | 5.5         | 5.2         | 5.5         | 5.2                    | 5.5                          | 5.2         |  |
| Solid Waste                         | -                          | -           | 3.4         | 3.7         | 3.4         | 3.7                    | 3.4                          | 3.7         |  |
| Interest on long-term debt          | 2.7                        | 3.7         | -           | -           | 2.7         | 3.7                    | 2.7                          | 3.7         |  |
| <b>Total expenses</b>               | 88.2                       | 90.4        | 8.9         | 10.3        | 97.1        | 100.7                  | 202.2                        | 205.3       |  |
| Increase (decrease) in net position |                            | <u></u>     |             |             |             | <u></u>                |                              |             |  |
| before transfers                    | 3.8                        | (3.1)       | (0.8)       | (1.3)       | 3.0         | (4.4)                  | 3.8                          | (6.4)       |  |
| Transfers                           | -                          | 0.2         | -           | (0.2)       | -           | -                      | -                            | -           |  |
| Change in net position              | \$ 3.8                     | \$ (2.9)    | \$ (0.8)    | \$ (1.5)    | \$ 3.0      | \$ (4.4)               | \$ 3.8                       | \$ (6.4)    |  |

Table 2 may differ from Exhibit 2 due to rounding.

# **Governmental Activities**

The increase in net position attributable to the County's governmental activities totaled \$3.8 million. Generally, net position changes are the result of the difference between revenues and expenses. Fiscal 2014 revenues of \$92.0 million represent an increase of \$4.7 million or 5.4% in comparison to the prior year, while expenses of \$88.2 million represent a decrease of \$2.2 million, or 2.4% compared to the prior year.

The following chart illustrates the County's fiscal 2014 governmental revenues by source as a percentage of total governmental revenues:



Taxes comprise the largest source of revenues, totaling \$67.4 million, of which property taxes account for \$56.4 million or 61.9% of revenues. Program revenues (charges for services and operating and capital grants and contributions) generated a total of \$16.7 million, or 18.2% of total revenues.

Real and personal property tax revenue increased by \$3.7 million, primarily due to reversion and a two cent real estate tax increase. Other local taxes increased \$0.5 million due to reversion.

Total expenses for governmental activities for this fiscal year were \$88.2 million, a decrease of 2.4% from \$90.4 million. The decrease is primarily due to decreased expenses for education of \$5.4 million, and increased expense for public safety of \$2.2 million, parks, recreation and cultural of \$0.5 million and Community development of \$0.6 million. These changes are attributed to the following:

- Decrease in education expenses was primarily due to the completion of the Noresco energy conservation project in fiscal 2013.
- Increase in public safety expenses was primarily due to the receipt of operating and capital grants and reversion related expenses for adult detention and the regional radio system.
- Increase in parks, recreational and cultural expenses is primarily attributable to reversion related expenses of the Bedford Public Library and contributions to the D-Day memorial.
- Increase in community development expenditures is primarily due to contributions related to construction of the New London electrical substation.

As the following chart indicates, education continues to be the County's largest program and highest priority with the County's contributions totaling \$34.8 million, or 39.4%, of total expenses.

# Governmental Activities Functional Expenses For the Fiscal Year Ended June 30, 2014

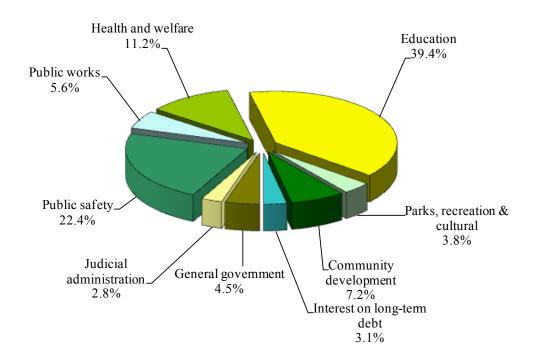


Table 3 illustrates the net cost (total expense less fees generated by the activities and program-specific revenues) for the County's governmental activities. Fees, such as charges for services and program-specific revenues, help offset the cost of the government services, thereby lessening the burden on the County's taxpayers. The County generates charges for services primarily from fees for certain court, public safety, health and welfare and community development services. The County obtains grants primarily for judicial administration, public safety and health and welfare. Net costs reflect the total costs supported by County tax revenues.

# Net Cost of Governmental Activities For the Fiscal Year Ended June 30, 2014 (\$ in millions)

|                              | Total Cost of Services 2014 2013 |      |   | <br>Net (<br>Ser<br>2014 | Cost | S          | f<br>013 |   |      |
|------------------------------|----------------------------------|------|---|--------------------------|------|------------|----------|---|------|
| General government           | \$                               | 4.0  | 9 | 3                        | 3.7  | \$<br>3.1  | 9        | 5 | 2.9  |
| Judicial administration      |                                  | 2.4  |   |                          | 2.3  | 1.2        |          |   | 1.1  |
| Public safety                |                                  | 19.8 |   |                          | 17.6 | 12.1       |          |   | 10.6 |
| Public works                 |                                  | 5.0  |   |                          | 4.7  | 4.6        |          |   | 4.4  |
| Health and welfare           |                                  | 9.9  |   |                          | 9.7  | 3.7        |          |   | 3.4  |
| Education                    |                                  | 34.8 |   |                          | 40.2 | 34.8       |          |   | 40.2 |
| Parks, recreation & cultural |                                  | 3.3  |   |                          | 2.8  | 3.2        |          |   | 2.8  |
| Community development        |                                  | 6.3  |   |                          | 5.7  | 6.1        |          |   | 5.0  |
| Interest on long-term debt   |                                  | 2.7  |   |                          | 3.7  | 2.7        |          |   | 3.7  |
| Total                        | \$                               | 88.2 | 5 | 3                        | 90.4 | \$<br>71.5 | 9        | ) | 74.1 |

*Table 3 may differ from Exhibit 2 due to rounding.* 

After recognizing the effect of revenue from fees, grants, and contributions of \$16.7 million, the net cost of governmental activities was \$71.5 million, or 81.1% of the total costs of service.

# **Business-type activities**

Table 3

For the County's business-type activities, the results for the current fiscal year were a decrease in overall net position. The total net position of \$15.3 million decreased 5.0% or \$0.8 million from fiscal 2013.

The Nursing Home net position increased by \$0.1 million, due to an increase in patient days and the Medicaid reimbursement rate.

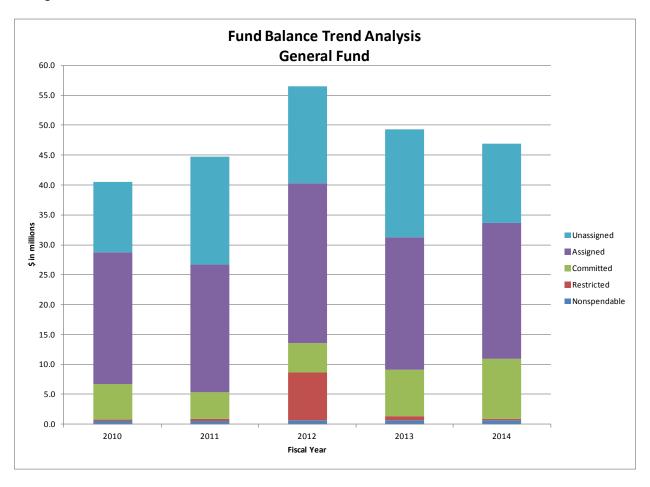
The Solid Waste net position decreased \$0.9 million as expenses continue to exceed revenues. The Board of Supervisors approved a two cent real estate tax increase for fiscal 2015, with \$0.5 million of the increase to be set aside each year to build a new landfill cell.

# FINANCIAL ANALYSIS OF THE COUNTY'S GENERAL FUND

The focus of the County's General Fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. Unassigned fund balance represents the portion of the fund balance which has not been limited to use for a particular purpose by an external party, the County, or an authorized group or individual. As a result, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary spending.

At June 30, the County's General Fund reported combined fund balances of \$46.9 million, a decrease of \$2.4 million in comparison to the prior year. Approximately 28.3% of this amount (\$13.3 million) constitutes *unassigned fund balance*, which is available for spending at the government's discretion. The remainder of the fund balance is either *nonspendable*, *restricted*, *committed*, *or assigned* to indicate that it is 1) not in spendable form (\$0.6 million), 2) restricted for particular purposes (\$0.3 million), 3) committed for particular purposes (\$10.0 million), or 4) assigned for particular purposes (\$22.7 million).

The following graphs illustrate fund balance trends for the County's General Fund for fiscal years 2010 through 2014.



The decrease in fiscal 2014 was due to a planned use of fund balance for capital projects including the New London electrical substation, regional radio system infrastructure and radios, and purchase of the domestic violence shelter.

As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 15.3% of total fiscal year 2014 General Fund expenditures. The Board adopted a resolution setting a minimum unassigned fund balance target for the General Fund of 10% of the General Fund expenditures. The total fund balance represents 54.0% of that same amount. This positive liquidity primarily results from the County receiving the first half of the 2014 real estate taxes in June. The semi-annual real estate collection dates allows the County to avoid borrowing funds to support operations during the early part of the following fiscal year.

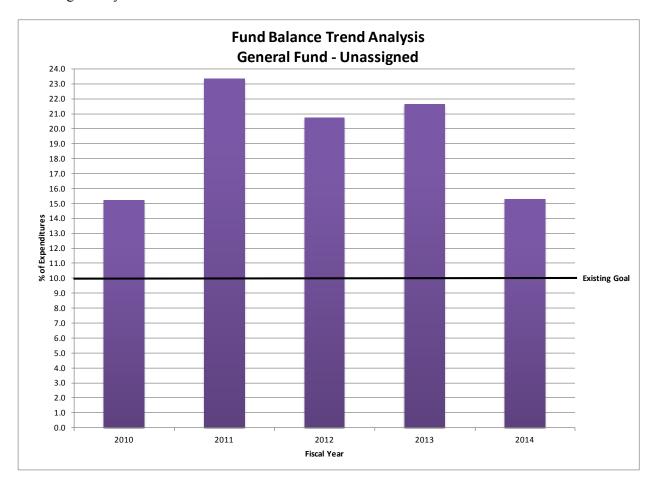


Table 4 provides a comparison of the original budget, amended budget, and actual revenues and expenditures in the General Fund (Exhibit 5).

# Budgetary Comparison General Fund For the Fiscal Year Ended June 30, 2014 (\$ in millions)

Table 4

|                                      | riginal<br>udget | <br>nended<br>udget | Actual |       |  |
|--------------------------------------|------------------|---------------------|--------|-------|--|
| Revenues & Other Financing Sources:  |                  |                     |        |       |  |
| General Property Taxes               | \$<br>57.0       | \$<br>57.0          | \$     | 57.0  |  |
| Other Local Taxes                    | 10.7             | 10.7                |        | 10.7  |  |
| Intergovernmental                    | 17.2             | 21.1                |        | 19.5  |  |
| Other Revenue                        | 3.3              | 3.4                 |        | 3.8   |  |
| Total                                | 88.2             | 92.2                |        | 91.0  |  |
| Expenditures & Other Financing Uses: |                  |                     |        |       |  |
| Expenditures                         | 59.0             | 68.6                |        | 53.6  |  |
| Other Uses                           | 38.0             | 39.2                |        | 39.0  |  |
| Total                                | 97.0             | 107.8               |        | 92.6  |  |
| Changes in Fund Balance              | \$<br>(8.8)      | \$<br>(15.6)        | \$     | (1.6) |  |

The original budget includes \$0.9 million planned use of unassigned fund balance and rollover capital improvement program appropriations of \$8.9 million. Additionally, the Board did not appropriate \$1.0 million of the adopted budget until later in the fiscal year; this \$1.0 million is reflected as part of the amended budget. The \$1.0 million was appropriated to the School Board for capital maintenance needs.

General Fund budget amendments resulted in an increase of \$10.8 million between the originally adopted budget and the final budget, with \$4.5 million of the increase resulting from the planned use of fund balance. Fund balance uses included: completion of the Montvale recreation park, contributions to the New London electrical substation, purchase of the domestic violence shelter and support for the new regional radio system. An additional increase of \$1.0 million was the result of reappropriation of fiscal year 2013 encumbered and unencumbered amounts for completion of projects in fiscal year 2014.

The remaining \$4.3 million in budget amendments were funded by various revenue sources other than general fund tax dollars. Significant amendments included:

- \$2.3 million for Internet Crime Against Children grants
- \$0.8 million from EMS cost recoveries and grants for Fire and Rescue
- \$0.4 million for other Sheriff law enforcement grants
- \$0.3 million from the Contingency Fund for Fire and Rescue personal protective equipment and emergency apparatus.

# CAPITAL ASSETS AND DEBT ADMINISTRATION

Table 5 provides information on changes in the capital assets during fiscal year 2014. Additional information on capital assets can be found in Note 6.

# Summary of Capital Assets as of June 30, 2014

Table 5 (\$ in millions)

|                           | Govern<br>Activ |        |             | ss-Type<br>vities | Total<br>Primary<br>Government |             |  |
|---------------------------|-----------------|--------|-------------|-------------------|--------------------------------|-------------|--|
|                           | <u>2014</u>     | 2013   | <u>2014</u> | 2013              | <u>2014</u>                    | <u>2013</u> |  |
| Land                      | \$ 4.0 \$       | 3.8    | \$ 0.8      | \$ 0.8            | \$ 4.8                         | \$ 4.6      |  |
| Building and improvements | 42.5            | 41.1   | 18.8        | 18.5              | 61.3                           | 59.6        |  |
| Machinery and equipment   | 16.7            | 15.8   | 4.5         | 4.2               | 21.2                           | 20.0        |  |
| Construction in progress  | 0.7             | 0.7    | -           | -                 | 0.7                            | 0.7         |  |
| Subtotal                  | 63.9            | 61.4   | 24.1        | 23.5              | 88.0                           | 84.9        |  |
| Accumulated depreciation  | (28.6)          | (26.6) | (11.5)      | (10.2)            | (40.1)                         | (36.8)      |  |
| Total                     | \$35.3 \$       | 34.8   | \$12.6      | \$ 13.3           | \$47.9                         | \$ 48.1     |  |

For governmental activities, the County's investment in non-depreciable assets totaled \$4.7 million, while depreciable assets totaled \$30.6 million (net of depreciation). Total net capital assets for governmental activities increased by \$0.5 million, or 1.4%. The increase is primarily attributable to net capital assets received from the City of Bedford upon its reversion to Town status of \$0.7 million, other additions of \$2.3 million and current year depreciation expense of \$2.5 million.

Major capital asset activity during fiscal year 2014 included the following:

- Acquisition of twenty-five public safety vehicles costing \$0.7 million funded through general fund revenues.
- Acquisition of the Domestic Violence shelter for \$0.3 million funded through fund balance and donations.
- Two ambulances for \$0.3 million funded through grants and EMS cost recoveries.

Table 6 illustrates the County's outstanding obligations at June 30, 2014. Additional information can be found in Note 7.

# Summary of Long Term Debt as of June 30, 2014

| Table 6                                    | (\$ in millions)        |    |      |                             |    |     |  |                                |             |  |
|--|-------------------------|----|------|-----------------------------|----|-----|--|--------------------------------|-------------|--|
|  | Governmental Activities |    |      | Business-Type<br>Activities |    |     |  | Total<br>Primary<br>Government |             |  |
|  | <u>2014</u>             | 2  | 2013 | <u>2014</u>                 | 2  | 013 |  | <u>2014</u>                    | <u>2013</u> |  |
| General obligation and lease revenue bonds | \$ 61.1                 | \$ | 67.3 | \$ -                        | \$ | -   |  | \$ 61.1                        | \$ 67.3     |  |
| Capital lease obligations                  | 7.8                     |    | 8.0  | 0.2                         |    | 0.3 |  | 8.0                            | 8.3         |  |
| Total                                      | \$ 68.9                 | \$ | 75.3 | \$ 0.2                      | \$ | 0.3 |  | \$ 69.1                        | \$ 75.6     |  |

As of June 30, 2014, the County's governmental activities long term obligations totaled \$68.9 million. The County's governmental activities long term obligations decreased during fiscal 2014 by \$6.4 million. The School Board represents the largest category totaling 85.8% of the County's total long term governmental obligations. Business-type activities long term obligations totaled \$0.2 million at June 30.

The Code of Virginia does not impose a legal debt margin limit on counties. However, the County has adopted a policy with three debt ratios as a management tool. A key debt policy is the ratio of debt service costs to general government expenditures, which was 6.33% for the current year comparing favorably to the policy target of 15%. Debt ratios for the last ten years are provided in Table 11, Statistical Section of this report.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

- In September 2014, the County's unemployment rate was 5.4%, which was 0.1% improved (lower) than the same month a year ago, and which continues to compare favorably to the national average rate of 5.7%.
- The enrollment in public schools decreased in fiscal year 2014 by 2.7% from 10,302 to 10,023. School enrollment is projected to decline over the next five years. School enrollment for the last ten years is provided in Table 17, Statistical Section of this report.
- The tax rate for real property increased to \$0.52 per \$100 of assessed value for calendar year 2014. Detail on the tax rate is provided in Table 6, Statistical Section of this report.

# **REQUEST FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to the Director of Fiscal Management, 122 East Main Street, Suite 203, Bedford, Virginia, 24523.

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# BASIC FINANCIAL STATEMENTS

# Statement of Net Position June 30, 2014

|  | Primary Government         |                             |               |  |  |  |
|--|----------------------------|-----------------------------|---------------|--|--|--|
|  | Governmental<br>Activities | Business-Type<br>Activities | Total         |  |  |  |
| Assets                                     |                            |                             |               |  |  |  |
| Cash, cash equivalents, and investments    | \$ 55,062,509              | \$ 8,889,427                | \$ 63,951,936 |  |  |  |
| Receivables, net                           | 23,934,926                 | 422,017                     | 24,356,943    |  |  |  |
| Internal balances                          | (121,197)                  | 121,197                     | -             |  |  |  |
| Due from primary government                | -                          | -                           | -             |  |  |  |
| Prepaids                                   | 177,610                    | 43,582                      | 221,192       |  |  |  |
| Inventories                                | 59,616                     | -                           | 59,616        |  |  |  |
| Restricted assets:                         |                            |                             |               |  |  |  |
| Cash, cash equivalents, and investments    | 18,033                     | 65,741                      | 83,774        |  |  |  |
| Capital assets:                            |                            |                             |               |  |  |  |
| Nondepreciable                             | 4,672,787                  | 850,964                     | 5,523,751     |  |  |  |
| Depreciable, net                           | 30,595,860                 | 11,789,663                  | 42,385,523    |  |  |  |
| Total assets                               | 114,400,144                | 22,182,591                  | 136,582,735   |  |  |  |
| Deferred Outflows of Resources             |                            |                             |               |  |  |  |
| Deferred charge on refunding               | 3,235,803                  |                             | 3,235,803     |  |  |  |
| Liabilities                                |                            |                             |               |  |  |  |
| Accounts payable and accrued expenses      | 1,071,746                  | 157,444                     | 1,229,190     |  |  |  |
| Accrued payroll and related liabilities    | 560,883                    | 200,566                     | 761,449       |  |  |  |
| Accrued interest payable                   | 1,049,509                  | -                           | 1,049,509     |  |  |  |
| Self insurance                             | -                          | -                           | -             |  |  |  |
| Incentives and performance grants payable  | -                          | -                           | -             |  |  |  |
| Due to component units                     | 10,367,196                 | -                           | 10,367,196    |  |  |  |
| Liabilities payable from restricted assets | 7,142                      | 65,741                      | 72,883        |  |  |  |
| Noncurrent liabilities:                    |                            |                             |               |  |  |  |
| Due within one year                        | 7,674,788                  | 464,776                     | 8,139,564     |  |  |  |
| Due in more than one year                  | 63,244,088                 | 6,009,721                   | 69,253,809    |  |  |  |
| Total liabilities                          | 83,975,352                 | 6,898,248                   | 90,873,600    |  |  |  |
| Deferred Inflows of Resources              |                            |                             |               |  |  |  |
| Property taxes                             | 20,733,895                 |                             | 20,733,895    |  |  |  |
| Net Position                               |                            |                             |               |  |  |  |
| Net investment in capital assets           | 26,704,166                 | 12,464,508                  | 39,168,674    |  |  |  |
| Restricted for:                            |                            |                             |               |  |  |  |
| Capital projects                           | 18,030                     | -                           | 18,030        |  |  |  |
| Debt service                               | 3                          | -                           | 3             |  |  |  |
| Donor requests                             | <del>-</del><br>           | <u>-</u>                    | -             |  |  |  |
| Unrestricted (deficit)                     | (13,795,499)               | 2,819,835                   | (10,975,664)  |  |  |  |
| Total net position                         | \$ 12,926,700              | \$ 15,284,343               | \$ 28,211,043 |  |  |  |

The Notes to Financial Statements are an integral part of this statement.

|                  | Com | ponent Units |    |            |       |                                       |    |             |
|------------------|-----|--------------|----|------------|-------|---------------------------------------|----|-------------|
|                  |     |              | 1  | Economic   |       |                                       |    |             |
| School           |     | Public       | De | evelopment | Recla | ssifications                          |    |             |
| Board            |     | Library      | A  | Authority  |       | ee Note 1)                            |    | Total       |
|                  |     |              |    |            |       | · · · · · · · · · · · · · · · · · · · |    |             |
| \$<br>5,316,167  | \$  | 392,379      | \$ | 1,351,771  | \$    | -                                     | \$ | 71,012,253  |
| 3,562,507        |     | 24,084       |    | 431,980    |       | -                                     |    | 28,375,514  |
| -                |     | -            |    | -          |       | -                                     |    | -           |
| 9,969,473        |     | -            |    | 397,723    |       | -                                     |    | 10,367,196  |
| 104,173          |     | 48,585       |    | -          |       | -                                     |    | 373,950     |
| 109,795          |     | -            |    | 8,840,498  |       | -                                     |    | 9,009,909   |
| 6                |     | 39,203       |    | -          |       | -                                     |    | 122,983     |
| 2,587,699        |     | -            |    | 491,203    |       | -                                     |    | 8,602,653   |
| 93,622,228       |     | 634,583      |    | 2,995,589  |       | -                                     |    | 139,637,923 |
| 115,272,048      |     | 1,138,834    |    | 14,508,764 |       | -                                     |    | 267,502,381 |
|                  |     |              |    |            |       |                                       |    |             |
|                  |     |              |    | -          |       |                                       |    | 3,235,803   |
|                  |     |              |    |            |       |                                       |    |             |
| 1,207,935        |     | 26,051       |    | 404,981    |       | =                                     |    | 2,868,157   |
| 9,929,879        |     | 30,202       |    | -          |       | -                                     |    | 10,721,530  |
| 38,820           |     | -            |    | -          |       | -                                     |    | 1,088,329   |
| 1,305,872        |     | -            |    | -          |       | -                                     |    | 1,305,872   |
|                  |     | -            |    | 125,000    |       | -                                     |    | 125,000     |
| -                |     | -            |    | -          |       | -                                     |    | 10,367,196  |
| -                |     | -            |    | -          |       | -                                     |    | 72,883      |
| 1,633,352        |     | 58,451       |    | 300,000    |       | -                                     |    | 10,131,367  |
| 2,942,181        |     | 9,328        |    | -          |       | -                                     |    | 72,205,318  |
| 17,058,039       |     | 124,032      |    | 829,981    |       |                                       |    | 108,885,652 |
|                  |     |              |    |            |       |                                       |    |             |
| <br>             |     |              |    | -          |       |                                       |    | 20,733,895  |
|                  |     |              |    |            |       |                                       |    |             |
| 94,486,617       |     | 634,583      |    | 3,486,792  | (     | 56,104,578)                           |    | 81,672,088  |
| -                |     | -            |    | -          |       | -                                     |    | 18,030      |
| 6                |     | -            |    | -          |       | -                                     |    | 9           |
| -                |     | 38,617       |    | -          |       | -                                     |    | 38,617      |
| <br>3,727,386    |     | 341,602      |    | 10,191,991 |       | 56,104,578                            | _  | 59,389,893  |
| \$<br>98,214,009 | \$  | 1,014,802    | \$ | 13,678,783 | \$    | -                                     | \$ | 141,118,637 |

# Statement of Activities For the Year Ended June 30, 2014

|                                   |                   | Program Revenues        |            |  |            |    |                                    |  |
|-----------------------------------|-------------------|-------------------------|------------|--|------------|----|------------------------------------|--|
| Function                          | Expenses          | Charges for<br>Services |            | Operating<br>Grants and<br>Contributions |            | Gr | Capital<br>rants and<br>tributions |  |
| Primary Government:               |                   |                         |            |  |            |    |                                    |  |
| Governmental activities:          |                   |                         |            |  |            |    |                                    |  |
| General government                | \$<br>4,032,123   | \$                      | 424,725    | \$                                       | 493,195    | \$ | -                                  |  |
| Judicial administration           | 2,434,093         |                         | 63,368     |  | 1,128,117  |    | -                                  |  |
| Public safety                     | 19,756,848        |                         | 2,229,697  |  | 5,163,955  |    | 234,290                            |  |
| Public works                      | 4,963,878         |                         | 76,810     |  | 343,464    |    | -                                  |  |
| Health and welfare                | 9,868,303         |                         | 324,979    |  | 5,818,277  |    | 22,469                             |  |
| Education                         | 34,743,918        |                         | -          |  | -          |    | -                                  |  |
| Parks, recreational, and cultural | 3,312,492         |                         | 40,260     |  | 11,350     |    | 22,083                             |  |
| Community development             | 6,341,152         |                         | 243,713    |  | 328        |    | -                                  |  |
| Interest on long-term debt        | 2,709,301         |                         | _          |  | 3          |    | -                                  |  |
| Total governmental activities     | 88,162,108        |                         | 3,403,552  |  | 12,958,689 |    | 278,842                            |  |
| Business-type activities:         |                   |                         |            |  |            |    |                                    |  |
| Nursing home                      | 5,491,294         |                         | 5,645,133  |  | 12,777     |    | -                                  |  |
| Solid waste                       | 3,456,334         |                         | 2,084,227  |  | 385,170    |    | -                                  |  |
| Total business-type activities    | <br>8,947,628     |                         | 7,729,360  |  | 397,947    |    | -                                  |  |
| Total primary government          | \$<br>97,109,736  | \$                      | 11,132,912 | \$                                       | 13,356,636 | \$ | 278,842                            |  |
| Component Units:                  |                   |                         |            |  |            |    |                                    |  |
| School Board                      | \$<br>101,586,480 | \$                      | 2,518,530  | \$                                       | 22,127,815 | \$ | -                                  |  |
| Public Library                    | 1,807,546         |                         | 53,363     |  | 71,120     |    | -                                  |  |
| Economic Development Authority    | 1,716,713         |                         | -          |  | 199,184    |    | -                                  |  |
| Total component units             | \$<br>105,110,739 | \$                      | 2,571,893  | \$                                       | 22,398,119 | \$ | -                                  |  |

# General Revenues:

Property taxes

Other local taxes

Payments from Bedford County

Noncategorical state aid

Investment earnings, unrestricted

Investment earnings, restricted for capital projects and debt service

Miscellaneous

**Transfers** 

**Capital Contributions** 

Total general revenues

Change in net position

Net position-beginning

Net position-ending

# Net (Expense) Revenue and Changes in Net Position

| -      |          | Prin | nary Governm                                  | nanges in Ne                                  | Component Units |                 |    |                   |    |                                     |                   |
|--------|----------|------|---|---|-----------------|-----------------|----|-------------------|----|-------------------------------------|-------------------|
| Govern |          |      | iness-Type<br>Activities                      | Total   |                 | School<br>Board |    | Public<br>Library | D  | Economic<br>evelopment<br>Authority | Total             |
|        |          |      |   |   |                 |                 |    |                   |    |                                     |                   |
|        |          |      |   |   |                 |                 |    |                   |    |                                     |                   |
|        | 114,203) | \$   | -   | \$<br>(3,114,203)                             | \$              | -               | \$ | -                 | \$ | -                                   | \$<br>(3,114,203) |
|        | 242,608) |      | -   | (1,242,608)                                   |                 | -               |    | -                 |    | -                                   | (1,242,608)       |
|        | 128,906) |      | -   | (12,128,906)                                  |                 | -               |    | -                 |    | -                                   | (12,128,906)      |
|        | 543,604) |      | -   | (4,543,604)                                   |                 | _               |    | -                 |    | -                                   | (4,543,604)       |
| ` '    | 702,578) |      | -   | (3,702,578)                                   |                 | -               |    | -                 |    | -                                   | (3,702,578)       |
|        | 743,918) |      | -   | (34,743,918)                                  |                 | -               |    | -                 |    | -                                   | (34,743,918)      |
|        | 238,799) |      | -   | (3,238,799)                                   |                 | -               |    | -                 |    | -                                   | (3,238,799)       |
| (6,0   | 097,111) |      | -   | (6,097,111)                                   |                 | -               |    | -                 |    | -                                   | (6,097,111)       |
| (2,7   | 709,298) |      |   | <br>(2,709,298)                               |                 |                 |    |                   |    |                                     | <br>(2,709,298)   |
| (71,5  | 521,025) |      |   | <br>(71,521,025)                              |                 |                 |    | -                 |    |                                     | <br>(71,521,025)  |
|        |          |      |   |   |                 |                 |    |                   |    |                                     |                   |
|        | _        |      | 166,616                                       | 166,616                                       |                 | _               |    | _                 |    | _                                   | 166,616           |
|        | _        |      | (986,937)                                     | (986,937)                                     |                 | _               |    | _                 |    | _                                   | (986,937)         |
|        |          |      | (820,321)                                     | <br>(820,321)                                 |                 |                 |    |                   |    |                                     | <br>(820,321)     |
| (71.5  | 521,025) |      | (820,321)                                     | <br>(72,341,346)                              |                 |                 | -  |                   |    |                                     | <br>(72,341,346)  |
|        |          |      | <u>, , , , , , , , , , , , , , , , , , , </u> | <u>, , , , , , , , , , , , , , , , , , , </u> |                 |                 |    |                   |    |                                     | , , ,             |
|        | -        |      | _   | _   |                 | (76,940,135)    |    | _                 |    | _                                   | (76,940,135)      |
|        | _        |      | -   | -   |                 | -               |    | (1,683,063)       |    | _                                   | (1,683,063)       |
|        | _        |      | -   | -   |                 | -               |    | -                 |    | (1,517,529)                         | (1,517,529)       |
|        | -        |      | -   | _   |                 | (76,940,135)    |    | (1,683,063)       |    | (1,517,529)                         | (80,140,727)      |
|        |          |      |   |   |                 |                 |    |                   |    |                                     |                   |
| 56,3   | 345,681  |      | -   | 56,345,681                                    |                 | -               |    | -                 |    | -                                   | 56,345,681        |
| 10,9   | 955,993  |      | -   | 10,955,993                                    |                 | -               |    | -                 |    | _                                   | 10,955,993        |
|        | -        |      | -   | -   |                 | 34,718,131      |    | 1,727,254         |    | 1,236,895                           | 37,682,280        |
| 6,6    | 585,461  |      | -   | 6,685,461                                     |                 | 38,663,168      |    | -                 |    | _                                   | 45,348,629        |
| 2      | 241,059  |      | 42,071  | 283,130                                       |                 | -               |    | 2,001             |    | 4,009                               | 289,140           |
|        | 1,925    |      | -   | 1,925   |                 | 968             |    | -                 |    | -                                   | 2,893             |
| 2      | 229,025  |      | 6,484   | 235,509                                       |                 | 471,503         |    | 13,028            |    | -                                   | 720,040           |
|        | 35,205   |      | (35,205)                                      | -   |                 | -               |    | -                 |    | -                                   | -                 |
| 8      | 817,884  |      | <u> </u>                                      | 817,884                                       |                 | 1,321,103       |    |                   |    | 2,858,338                           | <br>4,997,325     |
|        | 312,233  |      | 13,350  | 75,325,583                                    |                 | 75,174,873      |    | 1,742,283         |    | 4,099,242                           | 156,341,981       |
| 3,7    | 791,208  |      | (806,971)                                     | 2,984,237                                     |                 | (1,765,262)     |    | 59,220            |    | 2,581,713                           | 3,859,908         |
| 9,1    | 135,492  |      | 16,091,314                                    | 25,226,806                                    |                 | 99,979,271      |    | 955,582           |    | 11,097,070                          | 137,258,729       |
|        | 926,700  | \$   | 15,284,343                                    | \$<br>28,211,043                              | \$              | 98,214,009      | \$ | 1,014,802         | \$ | 13,678,783                          | \$<br>141,118,637 |

# Balance Sheet Governmental Fund June 30, 2014

|  | G  | eneral Fund                           |
|--|----|---------------------------------------|
| Assets   |    |                                       |
| Cash, cash equivalents, and investments  | \$ | 55,062,509                            |
| Receivables, net   |    | 23,934,926                            |
| Prepaids   |    | 177,610                               |
| Inventories  |    | 59,616                                |
| Restricted cash, cash equivalents, and investments   |    | 18,033                                |
| Total assets   | \$ | 79,252,694                            |
| Liabilities  |    |                                       |
| Liabilities:   |    |                                       |
| Accounts payable and accrued expenses  | \$ | 1,071,747                             |
| Accrued payroll and related liabilities  |    | 560,883                               |
| Due to other funds   |    | 121,197                               |
| Due to component units   |    | 8,159,252                             |
| Assets held in agency capacity   |    | 7,142                                 |
| Total liabilities  |    | 9,920,221                             |
| Deferred Inflows of Resources  |    |                                       |
| Unavailable/unearned revenue   |    | 22,448,777                            |
| Total deferred inflows of resources  |    | 22,448,777                            |
| E al Dela con  |    | , , , , , , , , , , , , , , , , , , , |
| Fund Balances Nonspendable   |    | 617,465                               |
| Restricted   |    | 305,038                               |
| Committed  |    | 9,999,808                             |
| Assigned   |    | 22,687,070                            |
| Unassigned   |    | 13,274,315                            |
| Total fund balances  |    | 46,883,696                            |
| Total liabilities, deferred inflows of resources and fund balances   | \$ | 79,252,694                            |
|  |    |                                       |
| Adjustments for the Statement of Net Position:  Total fund balance   | \$ | 46,883,696                            |
|  | J. | 40,003,090                            |
| Capital assets used in governmental activities are not current financial resources   |    | 25 269 647                            |
| and therefore are not reported in the governmental funds.  Receivables on the statement of net position that do not provide current              |    | 35,268,647                            |
|  |    | 1 714 992                             |
| financial resources are not reported in the governmental funds.  Interest on long-term debt is not accrued in the governmental funds, but rather |    | 1,714,882                             |
| recognized as an expenditure when due.   |    | (1.040.500)                           |
| Other liabilities that are not due and payable in the current period and therefore   |    | (1,049,509)                           |
| are not reported as liabilities in the governmental funds:   |    |                                       |
| Operating settlement-School Board  |    | (2,207,943)                           |
| Long-term liabilities, including bonds payable, are not due and payable in the   |    | (2,207,943)                           |
| current period and therefore are not reported as liabilities in the governmental   |    |                                       |
| funds:   |    |                                       |
| General obligation and lease revenue bonds   |    | (56,412,362)                          |
| Equipment leases   |    | (7,825,000)                           |
| Premium on debt issued   |    | (4,687,112)                           |
| Deferred amounts on refunding  |    | 3,235,803                             |
| Compensated absences   |    | (1,789,552)                           |
| Other post-employment benefits   |    | (204,850)                             |
| Net position of Governmental Activities  | \$ | 12,926,700                            |
| 1.00 position of Governmental Activities   | Ψ  | 12,720,700                            |

The Notes to Financial Statements are an integral part of this statement.

# Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Fund For the Year Ended June 30, 2014

|   | Ge | eneral Fund |
|---|----|-------------|
| Revenues  |    |             |
| General property taxes                            | \$ | 56,556,779  |
| Other local taxes                                 |    | 10,943,326  |
| Permits, privilege fees and regulatory licenses   |    | 535,127     |
| Fines and forfeitures                             |    | 144,501     |
| Revenue from use of money and property            |    | 279,244     |
| Charges for services                              |    | 1,825,779   |
| Other   |    | 615,778     |
| Recovered costs                                   |    | 520,202     |
| Intergovernmental                                 |    | 19,765,553  |
| Total revenues                                    |    | 91,186,289  |
| Expenditures                                      |    |             |
| Current operating                                 |    |             |
| General government administration                 |    | 3,815,479   |
| Judicial administration                           |    | 2,075,807   |
| Public safety                                     |    | 18,666,873  |
| Public works                                      |    | 4,118,593   |
| Health and welfare                                |    | 9,769,392   |
| Education   |    | 33,595,489  |
| Parks, recreation and cultural                    |    | 2,883,655   |
| Community development                             |    | 3,189,462   |
| Debt service                                      |    |             |
| Principal   |    | 6,067,408   |
| Interest and other fiscal charges                 |    | 2,599,921   |
| Capital projects                                  |    |             |
| Education   |    | 877,252     |
| Other governmental activities                     |    | 5,951,344   |
| Total expenditures                                |    | 93,610,675  |
| Excess (deficiency) of revenues over expenditures |    | (2,424,386) |
| Net change in fund balance                        |    | (2,424,386) |
| Fund balance, beginning                           |    | 49,308,082  |
| Fund balance, ending                              | \$ | 46,883,696  |

# Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Fund For the Year Ended June 30, 2014

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Fund to the Statement of Activities:

Amounts reported for governmental activities in the statement of activities are different because:

| Net change in fund balance – governmental fund   |             | \$ (2,424,386) |
|--|-------------|----------------|
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense, which is not a use of current financial resources.  |             |                |
| Transfer of assets related to Bedford City Reversion to Town status  | \$ 817,884  |                |
| Expenditures for capital assets  | 2,178,092   |                |
| Donation of capital assets   | 35,205      | 476 617        |
| Depreciation expense   | (2,554,564) | 476,617        |
| The net effect of various transactions involving capital assets (i.e., sales, trade-ins, and insurance proceeds) is to decrease net assets.  |             | (38,865)       |
| Revenues in the statement of activities that do not provide current financial resources are  |             |                |
| not reported as revenues in the funds.   |             | 88,108         |
| Debt issuance proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the payment reduces long-term liabilities in the Statement of Net Position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is issued, whereas these amounts are deferred and amortized in the Statement of Activities. |             |                |
| Debt principal repayment   | 6,067,408   |                |
| Changes in deferred charges on debt issuance costs and refundings  | 110,627     | 6,178,035      |
| Some expenses reported in the Statement of Activities do not require the use of current  |             |                |
| financial resources and, therefore, are not reported as expenditures in governmental funds.  |             |                |
| Changes in compensated absences  | (25,601)    |                |
| Changes in other post-employment benefits  | 34,049      |                |
| Changes in accrued interest payable  | (220,007)   |                |
| Changes in operating settlement-School Board   | (271,177)   |                |
| Changes in shared services settlement-City of Bedford  | (5,565)     | (488,301)      |
| Change in net position of governmental activities  |             | \$ 3,791,208   |

# Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Cash Basis – Governmental Fund For the Year Ended June 30, 2014

|  | Budgeted Amounts |              |    |              |                   |    | riance with           |
|--|------------------|--------------|----|--------------|-------------------|----|-----------------------|
|  |                  | Original     |    | Final        | Actual            | (  | Positive<br>Negative) |
| Revenues   |                  | Originar     | _  | Tiligi       | <br>Actual        |    | regative              |
| General property taxes                           | \$               | 56,989,000   | \$ | 56,989,000   | \$<br>56,864,243  | \$ | (124,757)             |
| Other local taxes                                |                  | 10,727,432   |    | 10,727,432   | 10,713,452        |    | (13,980)              |
| Permits, privilege fees, and regulatory licenses |                  | 425,800      |    | 425,800      | 535,119           |    | 109,319               |
| Fines and forfeitures                            |                  | 151,000      |    | 151,000      | 144,398           |    | (6,602)               |
| Revenue from use of money and property           |                  | 246,086      |    | 246,249      | 279,738           |    | 33,489                |
| Charges for services                             |                  | 1,752,404    |    | 1,784,277    | 1,906,696         |    | 122,419               |
| Miscellaneous                                    |                  | 269,690      |    | 339,863      | 600,707           |    | 260,844               |
| Recovered costs                                  |                  | 430,000      |    | 430,000      | 415,277           |    | (14,723)              |
| Intergovernmental                                |                  | 17,239,625   |    | 21,112,598   | 19,476,410        |    | (1,636,188)           |
| Total revenues                                   |                  | 88,231,037   |    | 92,206,219   | 90,936,040        |    | (1,270,179)           |
| Expenditures                                     |                  |              |    |              |                   |    |                       |
| Current operating                                |                  |              |    |              |                   |    |                       |
| General government administration                |                  | 4,646,376    |    | 4,774,098    | 3,710,676         |    | 1,063,422             |
| Judicial administration                          |                  | 1,979,524    |    | 2,149,961    | 2,083,287         |    | 66,674                |
| Public safety                                    |                  | 16,508,661   |    | 20,411,928   | 18,795,228        |    | 1,616,700             |
| Public works                                     |                  | 5,424,150    |    | 4,829,690    | 4,106,896         |    | 722,794               |
| Health and welfare                               |                  | 11,060,846   |    | 11,081,345   | 9,792,553         |    | 1,288,792             |
| Education  |                  | 1,900        |    | 1,900        | 1,733             |    | 167                   |
| Parks, recreation, and cultural                  |                  | 2,936,989    |    | 3,057,388    | 2,865,296         |    | 192,092               |
| Community development                            |                  | 3,492,362    |    | 3,609,741    | 3,289,620         |    | 320,121               |
| Debt service                                     |                  |              |    |              |                   |    |                       |
| Principal  |                  | 1,744,220    |    | 1,744,220    | 1,744,220         |    | -                     |
| Interest and other fiscal charges                |                  | 300,515      |    | 345,557      | 339,987           |    | 5,570                 |
| Capital projects                                 |                  |              |    |              |                   |    |                       |
| Education  |                  | 2,692,674    |    | 2,692,674    | 1,591,405         |    | 1,101,269             |
| Other governmental activities                    |                  | 8,200,861    |    | 13,902,617   | <br>5,209,522     |    | 8,693,095             |
| Total expenditures                               |                  | 58,989,078   |    | 68,601,119   | 53,530,423        |    | 15,070,696            |
| Excess of revenues over expenditures             |                  | 29,241,959   |    | 23,605,100   | <br>37,405,617    |    | 13,800,517            |
| Other Financing Sources (Uses)                   |                  |              |    |              |                   |    |                       |
| Transfers to:                                    |                  |              |    |              |                   |    |                       |
| Component units                                  |                  | (38,041,103) |    | (39,219,612) | <br>(39,015,916)  |    | 203,696               |
| Total other financing sources (uses)             |                  | (38,041,103) |    | (39,219,612) | <br>(39,015,916)  |    | 203,696               |
| Net change in fund balance                       | \$               | (8,799,144)  | \$ | (15,614,512) | \$<br>(1,610,299) | \$ | 14,004,213            |

# Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Cash Basis – Governmental Fund For the Year Ended June 30, 2014

# Explanation of differences between actual amounts on the budgetary basis and GAAP basis

| Revenues   |                    |
|--|--------------------|
| Total Revenues Budgetary Basis (Exhibit 5)   | \$<br>90,936,040   |
|  |                    |
| Tax and other accruals, grant deferrals, and other transfers   | <br>250,249        |
|  |                    |
| Total Revenues GAAP Basis (Exhibit 4)  | \$<br>91,186,289   |
|  |                    |
| Expenditures   |                    |
| Total Expenditures Budgetary Basis (Exhibit 5)   | \$<br>53,530,423   |
|  |                    |
| Accounts payable and other accruals  | 1,064,336          |
|  |                    |
| Transfers to component unit are expenditures for financial reporting purposes. Transfer amount is reduced  |                    |
| by amount of debt service on debt issued "on behalf" of the School Board component unit                    | 32,388,810         |
|  |                    |
| Debt service on debt issued "on behalf" of the School Board component unit is considered an expenditure of |                    |
| the primary government for financial reporting purposes  | <br>6,627,106      |
|  |                    |
| Total Expenditures GAAP Basis (Exhibit 4)  | \$<br>93,610,675   |
|  | <br>_              |
| Other Financing Sources (Uses)   |                    |
| Total Other Financing Sources and Uses Budgetary Basis (Exhibit 5)   | \$<br>(39,015,916) |
|  |                    |
| Transfers to component units are expenditures for financial reporting purposes                             | <br>39,015,916     |
|  |                    |
| Total Other Financing Sources and Uses GAAP Basis (Exhibit 4)  | \$<br>-            |

# Statement of Net Position Proprietary Funds June 30, 2014

|   | Business-Type Activities – Enterprise Funds |              |               |  |  |  |  |
|---|---|--------------|---------------|--|--|--|--|
| -                                       | Nursing                                     | Solid        |               |  |  |  |  |
|   | Home  | Waste        | Total         |  |  |  |  |
| ASSETS                                  |   | •            |               |  |  |  |  |
| Current assets:                         |   |              |               |  |  |  |  |
| Cash, cash equivalents, and investments | \$ 2,839,647                                | \$ 6,049,780 | \$ 8,889,427  |  |  |  |  |
| Receivables, net                        | 316,472                                     | 105,545      | 422,017       |  |  |  |  |
| Due from other funds                    | -   | 121,197      | 121,197       |  |  |  |  |
| Prepaids                                | 35,000                                      | 8,582        | 43,582        |  |  |  |  |
| Total current assets                    | 3,191,119                                   | 6,285,104    | 9,476,223     |  |  |  |  |
| Noncurrent assets:                      |   |              |               |  |  |  |  |
| Restricted assets:                      |   |              |               |  |  |  |  |
| Cash and cash equivalents               | 65,741                                      | -            | 65,741        |  |  |  |  |
| Capital assets, net                     | 4,768,808                                   | 7,871,819    | 12,640,627    |  |  |  |  |
| Total noncurrent assets                 | 4,834,549                                   | 7,871,819    | 12,706,368    |  |  |  |  |
| Total assets                            | 8,025,668                                   | 14,156,923   | 22,182,591    |  |  |  |  |
| LIABILITIES                             |   |              |               |  |  |  |  |
| Current liabilities:                    |   |              |               |  |  |  |  |
| Accounts payable and accrued expenses   | 49,679                                      | 107,765      | 157,444       |  |  |  |  |
| Accrued payroll and related liabilities | 163,719                                     | 36,847       | 200,566       |  |  |  |  |
| Assets held in agency capacity          | 65,741                                      | -            | 65,741        |  |  |  |  |
| Compensated absences                    | 156,652                                     | 49,689       | 206,341       |  |  |  |  |
| Capital lease obligations               | -   | 123,411      | 123,411       |  |  |  |  |
| Landfill closure/postclosure            |   | 135,024      | 135,024       |  |  |  |  |
| Total current liabilities               | 435,791                                     | 452,736      | 888,527       |  |  |  |  |
| Noncurrent liabilities:                 |   |              |               |  |  |  |  |
| Compensated absences                    | -   | 3,704        | 3,704         |  |  |  |  |
| Other post-employment benefits          | 40,831                                      | 13,500       | 54,331        |  |  |  |  |
| Capital lease obligations               | -   | 52,708       | 52,708        |  |  |  |  |
| Landfill closure/postclosure            |   | 5,898,978    | 5,898,978     |  |  |  |  |
| Total noncurrent liabilities            | 40,831                                      | 5,968,890    | 6,009,721     |  |  |  |  |
| Total liabilities                       | 476,622                                     | 6,421,626    | 6,898,248     |  |  |  |  |
| NET POSITION                            |   |              |               |  |  |  |  |
| Net investment in capital assets        | 4,768,808                                   | 7,695,700    | 12,464,508    |  |  |  |  |
| Unrestricted                            | 2,780,238                                   | 39,597       | 2,819,835     |  |  |  |  |
| Total net position                      | \$ 7,549,046                                | \$ 7,735,297 | \$ 15,284,343 |  |  |  |  |

# Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Year Ended June 30, 2014

|  | Business-Type Activities – Enterprise Funds |              |               |  |  |  |
|--|---|--------------|---------------|--|--|--|
| _  | Nursing                                     | Solid        |               |  |  |  |
|  | Home  | Waste        | Total         |  |  |  |
| Operating Revenues                             |   |              |               |  |  |  |
| Charges for services                           | \$ 5,645,133                                | \$ 2,084,227 | \$ 7,729,360  |  |  |  |
| Other  | 12,777                                      | 385,170      | 397,947       |  |  |  |
| <b>Total Operating Revenues</b>                | 5,657,910                                   | 2,469,397    | 8,127,307     |  |  |  |
| Operating Expenses                             |   |              |               |  |  |  |
| Personal services                              | 2,881,161                                   | 567,160      | 3,448,321     |  |  |  |
| Employee benefits                              | 893,282                                     | 212,485      | 1,105,767     |  |  |  |
| Purchased services                             | 248,236                                     | 594,297      | 842,533       |  |  |  |
| Continuous charges                             | 488,269                                     | 573,808      | 1,062,077     |  |  |  |
| Supplies and materials                         | 675,352                                     | 278,812      | 954,164       |  |  |  |
| Equipment, property, and improvements          | 8,517                                       | 61,943       | 70,460        |  |  |  |
| Landfill closure/postclosure                   | -   | 76,910       | 76,910        |  |  |  |
| Depreciation                                   | 296,477                                     | 1,082,483    | 1,378,960     |  |  |  |
| <b>Total Operating Expenses</b>                | 5,491,294                                   | 3,447,898    | 8,939,192     |  |  |  |
| Operating income (loss)                        | 166,616                                     | (978,501)    | (811,885)     |  |  |  |
| Non-Operating Revenues (Expenses)              |   |              |               |  |  |  |
| Interest income                                | 7,345                                       | 34,726       | 42,071        |  |  |  |
| Interest expense                               | -   | (8,436)      | (8,436)       |  |  |  |
| Gain on disposal of capital assets             |   | 6,484        | 6,484         |  |  |  |
| <b>Total Non-Operating Revenues (Expenses)</b> | 7,345                                       | 32,774       | 40,119        |  |  |  |
| Income (loss) before transfers                 | 173,961                                     | (945,727)    | (771,766)     |  |  |  |
| Transfers out                                  | (28,420)                                    | (6,785)      | (35,205)      |  |  |  |
| Change in Net Position                         | 145,541                                     | (952,512)    | (806,971)     |  |  |  |
| Net Position, beginning                        | 7,403,505                                   | 8,687,809    | 16,091,314    |  |  |  |
| Net Position, ending                           | \$ 7,549,046                                | \$ 7,735,297 | \$ 15,284,343 |  |  |  |

# Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2014

|  | Nursing<br>Home |             |    | Solid<br>Waste |    | Total       |  |
|--|-----------------|-------------|----|----------------|----|-------------|--|
| Operating Activities                                 |                 | 1101110     |    | , , us ce      |    |             |  |
| Receipts from customers                              | \$              | 5,647,040   | \$ | 2,068,675      | \$ | 7,715,715   |  |
| Other cash receipts                                  |                 | 60,454      |    | 376,536        |    | 436,990     |  |
| Payments to employees                                |                 | (2,848,718) |    | (557,218)      |    | (3,405,936) |  |
| Payments for employee benefits                       |                 | (849,150)   |    | (197,908)      |    | (1,047,058) |  |
| Payments to suppliers                                |                 | (1,455,045) |    | (1,667,635)    |    | (3,122,680) |  |
| Net Cash Provided by Operating Activities            |                 | 554,581     |    | 22,450         |    | 577,031     |  |
| Capital and Related Financing Activities             |                 |             |    |                |    |             |  |
| Acquisition and construction of capital assets       |                 | (220,334)   |    | (496,518)      |    | (716,852)   |  |
| Principal paid on debt                               |                 | -           |    | (119,172)      |    | (119,172)   |  |
| Interest paid on debt                                |                 | -           |    | (8,436)        |    | (8,436)     |  |
| Proceeds from sales of capital assets                |                 |             |    | 6,484          |    | 6,484       |  |
| Net Cash Used in Capital and Related Financing       |                 |             |    |                |    |             |  |
| Activities   |                 | (220,334)   |    | (617,642)      |    | (837,976)   |  |
| Investing Activities                                 |                 |             |    |                |    |             |  |
| Interest received                                    |                 | 7,345       |    | 34,725         |    | 42,070      |  |
| Net Increase (Decrease) in Cash and Cash Equivalents |                 | 341,592     |    | (560,467)      |    | (218,875)   |  |
| Cash and Cash Equivalents Beginning of Year          |                 | 2,563,796   |    | 6,610,247      |    | 9,174,043   |  |
| Cash and Cash Equivalents End of Year                | \$              | 2,905,388   | \$ | 6,049,780      | \$ | 8,955,168   |  |
| Reconciliation to Exhibit 6                          |                 |             |    |                |    |             |  |
| Cash and Cash Equivalents                            | \$              | 2,839,647   | \$ | 6,049,780      | \$ | 8,889,427   |  |
| Restricted Cash and Cash Equivalents                 | Ψ               | 65,741      | Ψ  | -              | Ψ  | 65,741      |  |
| •  | \$              | 2,905,388   | \$ | 6,049,780      | \$ | 8,955,168   |  |

# Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2014

|   | Nursing Home |          | <br>Solid<br>Waste | Total           |
|---|--------------|----------|--------------------|-----------------|
| Reconciliation of Operating Income (Loss) to Net Cash<br>Provided by Operating Activities |              |          |                    |                 |
| Operating Income (Loss)   | \$           | 166,616  | \$<br>(978,501)    | \$<br>(811,885) |
| Adjustments Not Affecting Cash  |              |          |                    |                 |
| Depreciation  |              | 296,477  | 1,082,483          | 1,378,960       |
| Landfill closure/postclosure  |              | -        | 76,910             | 76,910          |
| Transfer of capital assets  |              | (28,420) | (6,785)            | (35,205)        |
| (Increase) Decrease in Assets   |              |          |                    |                 |
| Accounts receivable   |              | 5,239    | (20,285)           | (15,046)        |
| Due from other funds  |              | -        | (5,040)            | (5,040)         |
| Prepaids  |              | 2,908    | 119                | 3,027           |
| Increase (Decrease) in Liabilities  |              |          |                    |                 |
| Accounts payable and accrued expenses   |              | (9,585)  | (150,849)          | (160,434)       |
| Accrued payroll and related liabilities   |              | 45,411   | 15,286             | 60,697          |
| Compensated absences  |              | 30,390   | 6,112              | 36,502          |
| Other post-employment benefits  |              | (2,132)  | 3,000              | 868             |
| Assets held in agency capacity  |              | 47,677   | -                  | 47,677          |
| Net Cash Provided by Operating Activities   | \$           | 554,581  | \$<br>22,450       | \$<br>577,031   |

# Statement of Fiduciary Net Position Fiduciary Funds June 30, 2014

|   | Fire<br>Pen<br>Lengt<br>Award | Agency<br>Funds |    |         |
|---|-------------------------------|-----------------|----|---------|
| ASSETS                                  |                               | _               | '  | _       |
| Cash and cash equivalents               | \$                            | -               | \$ | 593,485 |
| Cash in custody of others               |                               | 1,473,225       |    | -       |
| Security deposits                       |                               | -               |    | 900     |
| Receivables, net                        |                               | <u> </u>        |    | 1,676   |
| Total assets                            | \$                            | 1,473,225       | \$ | 596,061 |
| LIABILITIES                             |                               |                 |    |         |
| Accounts payable                        | \$                            | _               | \$ | 4,020   |
| Accrued payroll and related liabilities |                               | _               |    | 2,655   |
| Amounts held for clients/others         |                               | _               |    | 589,386 |
| Total liabilities                       |                               | -               |    | 596,061 |
| NET POSITION                            |                               |                 |    |         |
| Held in trust for pension benefits      |                               | 1,473,225       |    |         |
| Total liabilities and net position      | _\$                           | 1,473,225       | \$ | 596,061 |

# Statement of Changes in Fiduciary Net Position Pension Trust Fund For the Year Ended June 30, 2014

|                         | Fire and Rescue<br>Pension Trust<br>Length of Service<br>Award Program Fund |
|-------------------------|---|
| Additions               |   |
| Employer contributions  | \$ 236,878  |
| Investment income       | 44,244  |
| Total additions         | 281,122   |
| Deductions              |   |
| Administrative fees     | 3,224   |
| Annuities               | 130,240   |
| Total deductions        | 133,464   |
| Change in net position  | 147,658   |
| Net position, beginning | 1,325,567   |
| Net position, ending    | \$ 1,473,225  |

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### **Note 1. Summary of Significant Accounting Policies**

The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted primary standard-setting body for establishing governmental accounting and financial reporting principles. The County's significant accounting and reporting policies are described below.

# A. Reporting Entity

The County's financial reporting entity is defined and its financial statements are presented in accordance with GASB Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units*, and GASB Statement No. 61, *The Financial Reporting Entity: Omnibus*. These statements define the distinction between the County as a primary government and its related entities.

The financial reporting entity consists of the primary government and its blended and discretely presented component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board.

A blended component unit is an entity, that while legally separate, is in substance, part of the County's operations, and so its financial information is combined with the financial statements of the County. The County can impose its will over this entity and is financially accountable for it.

The primary government may also be financially accountable if the component unit is fiscally dependent on the primary government regardless of whether the component unit has a separately elected governing board.

The Bedford County Broadband Authority is a blended component unit of the County and the Bedford County School Board, Bedford Public Library System and Bedford County Economic Development Authority are reported as separate and discretely presented component units in the County's comprehensive annual financial report. The primary government is hereafter referred to as the "County" and the reporting entity, which includes the County and its component units, is hereafter referred to as the "Reporting Entity."

As required by GAAP, the accompanying basic financial statements include all activities of the County. The component unit columns in the basic financial statements include the financial data of the County's three discretely presented component units.

The discretely presented component units are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the primary government. All of the component units have a June 30 year end. A description of the blended and discretely presented component units follows:

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

### A. Reporting Entity (Continued)

### **Blended Component Unit:**

# **Bedford County Broadband Authority**

The Bedford County Broadband Authority (the "Authority") is organized to bring reliable, affordable broadband internet services to all parts of the County through partnerships with private service providers. The members of the County Board of Supervisors also serve as members of the Board of the Authority.

### **Discretely Presented Component Units:**

#### **Bedford County School Board**

The Bedford County School Board (the "School Board") is responsible for elementary and secondary education in the County. The School Board is comprised of seven elected members. The School Board is fiscally dependent upon the County because the Board of Supervisors approves the School Board's annual budget, levies the necessary taxes to finance the School Division's operations and approves the borrowing of the money and the issuance of bonds. The School Board does not issue separate financial statements.

#### **Bedford Public Library System**

The Bedford Public Library System (the "Library") is a regional library system created by an agreement between the County of Bedford and the City of Bedford (now the Town of Bedford). The Library is governed by a board consisting of seven members appointed by the County Board of Supervisors. The Library is fiscally dependent on the County and the County provides the major portion of the Library's annual revenue. Complete financial statements may be obtained by writing the Library at 321 North Bridge St., Bedford, Virginia 24523.

### **Bedford County Economic Development Authority**

The Bedford County Economic Development Authority (the "EDA") was created to promote industry and develop trade by encouraging enterprises to locate and remain in Virginia. The EDA is governed by seven directors appointed by the Board and the County is financially accountable for the EDA. It is authorized to acquire, own, lease, and dispose of properties to the extent that such activities foster and stimulate economic development. Complete financial statements may be obtained by writing the EDA at 122 East Main St., Suite 202, Bedford, Virginia 24523.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### B. Government-Wide and Fund Financial Statements

Government-wide financial statements consist of a Statement of Net Position and a Statement of Activities that report information on all of the nonfiduciary activities of the primary government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary* government is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual enterprise funds are reported as separate columns in the fund financial statements.

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Agency funds are custodial in nature and do not involve the measurement of results of operations. In agency fund financial statements, assets equal liabilities, and are reported using the accrual basis of accounting.

Governmental fund financial statements use the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they become both measurable and available. Accordingly, real and personal property taxes are recorded as deferred inflows and receivables when billed, net of allowances of uncollectible amounts. Real and personal property taxes recorded at June 30, and received within the first 60 days after year end are included in tax revenues. Sales and utility taxes, which are collected by the State or utility companies and subsequently remitted to the County, are recognized as revenues and amounts receivable when the underlying exchange transaction occurs, which is generally one or two months preceding receipt by the County. Licenses, permits, fines, and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of Federal, State, and other grants for the purpose of specific funding are recognized when earned or at the time of the specific reimbursable expenditure.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

### **Note 1. Summary of Significant Accounting Policies (Continued)**

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. Exceptions to this rule include: (1) accumulated unpaid vacation leave, sick leave, and other employee amounts, which are recorded as compensated absences, and are recognized when payable, and (2) principal and interest payments on general long-term debt, both of which are recognized when paid.

The County reports the following major governmental fund:

**General Fund** – the County's primary operating fund. It accounts for all financial resources of the general government.

Proprietary Funds are used to account for the County's ongoing organizations and activities similar to those often found in the private sector. The County reports the following major proprietary funds:

**Nursing Home Fund** – accounts for the activities of the nursing home operations.

**Solid Waste Fund** – accounts for the activities of the solid waste operations.

Additionally, the County reports the following fund category:

**Fiduciary Funds** – Accounts for assets held by the government in a trustee capacity or as agent or custodian for individuals, private organizations, or other governmental units. The Pension Trust Fund accounts for assets held in trust by the County for volunteers and beneficiaries of its Fire and Rescue Length of Service Award Program. Agency funds include the Tri-County Relicensing Committee, Tri-County Lake Administrative Commission, Bedford Community Coalition, Bedford Wine Trail, Special Welfare, Road Escrow, Land Disturbing Bonds, and Asset Seizure Funds.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's proprietary funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include charges to customers or applicants for goods, services, or privileges provided, operating grants and contributions, and capital grants and contributions. General revenues include all taxes, grants and contributions not restricted to specific programs, and other revenues not meeting the definition of program revenues.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

### **Note 1. Summary of Significant Accounting Policies (Continued)**

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Operating revenues and expenses in the proprietary funds result from providing goods and services in connection with their principal ongoing operations. The principal operating revenues of the proprietary funds are charges for services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, contractual services, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating.

The solid waste tipping fee includes both capital recovery and operating components. The capital recovery charge is used to finance current and future capital improvements, whereas the operating charge recovers the cost of operations.

#### D. Assets, Liabilities, and Net Position or Fund Equity

#### 1. Deposits and Investments

Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Investments are reported at fair value based on quoted market prices.

# 2. Receivables and Payables

Accounts and property taxes receivable are shown net of an allowance for uncollectibles. The allowance is calculated using historical collection data, specific account analysis, and management's judgment. The allowance is comprised of the following:

| General Fund – Property tax receivables<br>General Fund – EMS transport fees | \$<br>2,848,389<br>96,004 |
|--|---------------------------|
|  | \$<br>2,944,393           |

The County levies real estate taxes on all real estate within its boundaries, except that exempted by statute. Real estate is assessed at 100 percent of fair market value and reassessed every four years as of January 1. On January 1, the real estate taxes become an enforceable lien on the property and payment is due in two equal installments on June 5 and December 5. The real estate taxes reported as current year revenue are the second installment (December 5) of the levy on assessed value at January 1, 2013, and the first installment (June 5) of the levy on assessed value at January 1, 2014. The installment due on June 5, 2014 is shown as an assignment of fund balance as it is used to fund the subsequent year's budget. The installment due on December 5, 2014 is included as deferred inflows since these taxes are restricted for use until fiscal year 2015.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### D. Assets, Liabilities, and Net Position or Fund Equity (Continued)

# 2. Receivables and Payables (Continued)

The County levies personal property taxes on motor vehicles, boats, mobile homes, aircraft, and other tangible business property. Personal property taxes are based on the estimated market value as of January 1, with payment due the following December 5. The tax on a vehicle may be prorated for the length of time the vehicle is kept in the County.

The 1998 Virginia General Assembly enacted legislation providing property tax relief to citizens. The Personal Property Tax Relief Act (PPTRA) was intended to be phased in over five years on the first \$20,000 of value for motor vehicles not used for business purposes. In 2005 the General Assembly capped PPTRA relief at \$950 million statewide beginning with the 2006 tax year. The County receives \$6,086,051 annually. County 2013 tax bills, payable in fiscal year 2014, included a fifty-four percent reduction on qualifying vehicles. All PPTRA payments received are classified as noncategorical State aid in the general fund.

#### 3. Inventories and Prepaids

Inventory is valued using the first-in/first-out (FIFO) method except for commodities received from the Federal Government, which are valued at market. Inventories of governmental funds and component units consist of expendable supplies held for consumption or items purchased for resale. Reported inventories for governmental funds and component units are reflected as non-spendable fund balance as inventories do not constitute expendable resources.

Certain payments to vendors reflect costs applicable to future periods and are recorded as prepaids in both government-wide and fund financial statements. Prepaids are also reflected as non-spendable fund balance.

# 4. Restricted Cash, Cash Equivalents, and Investments

Restricted cash, cash equivalents, and investments include debt lease proceeds of \$18,033, and Nursing Home residents funds of \$65,741. Restricted cash, cash equivalents, and investments of the component unit – School Board consists of funds held for debt service reserves. Restricted cash, cash equivalents, and investments of the component unit – Library consists of donations restricted as to purpose or time by donors.

# 5. Capital Assets

Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The County defines capital assets as items with an initial, individual cost of more than \$2,500 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### D. Assets, Liabilities, and Net Position or Fund Equity (Continued)

#### 5. Capital Assets (Continued)

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

|                         | <u>Years</u> |
|-------------------------|--------------|
| Buildings               | 10 - 50      |
| Improvements            | 10 - 40      |
| Machinery and equipment | 3 - 25       |

Depreciation is charged as an expense in the statement of activities and accumulated depreciation is reported in the statement of net position. The Proprietary Funds also record depreciation expense and accumulated depreciation and capitalize interest, when material in amount. No significant construction projects were in progress during the year, therefore no interest was capitalized.

# 6. Compensated Absences

County, School Board, and Library policies permit employees to accumulate earned but unused vacation, compensatory time, and sick pay benefits (compensated absences), subject to certain limitations. All such pay is accrued when incurred in the government-wide and proprietary fund financial statements. The current portion of the liability is estimated based on historical leave usage. A liability for these amounts is reported in governmental funds only to the extent the liability has matured, for example, as a result of employee resignations or retirements.

#### 7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The County only has one item that qualifies for reporting in this category. It is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The County has two types of items. One item occurs only under the modified accrual basis of accounting. The item, unavailable revenue, is reported in the governmental fund balance sheet. The governmental fund reports unavailable revenue from property taxes and other receivables not collected within 60 days of year end and property taxes levied to fund future years. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

### **Note 1. Summary of Significant Accounting Policies (Continued)**

### D. Assets, Liabilities, and Net Position or Fund Equity (Continued)

### 8. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Costs associated with the issuance of debt, other than certain bond insurances, are expensed when debt is issued.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Cost associated with the issuance of debt are expensed in the period debt is issued.

# 9. Net Position/Fund Equity

Net position is comprised of three categories: net investment in capital assets; restricted; and unrestricted. The first category reflects the portion of net position associated with capital assets, less the outstanding debt (net) related to these capital assets. The related debt (net) is the debt less the unspent bond proceeds and any associated unamortized items. Restricted net position is assets whose use is subject to constraints that are either externally imposed by grantors, creditors, or other external parties, or imposed by law. Net position which is neither restricted nor related to capital assets is reported as unrestricted net position.

# 10. School Board Debt/Capital Assets Reporting

The County issues debt to finance the construction of school facilities because the School Board does not have borrowing or taxing authority. The County reports this debt, whereas the School Board reports the related capital assets. As a result, in the Statement of Net Position (Exhibit 1), the debt reduces *unrestricted net position* of the primary government, while the capital assets are reported in *net investment in capital assets* of the School Board.

Because this debt is related to capital assets of the reporting entity as a whole, the debt amount of \$56,104,578 is reclassified as shown on Exhibit 1 to present the total reporting entity column.

# 11. Estimates

Management uses estimates and assumptions that affect the reported amounts of assets and liabilities; the disclosure of contingent liabilities; and reported revenues, expenditures, and expenses. Actual results could differ from those estimates.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

# D. Assets, Liabilities, and Net Position or Fund Equity (Continued)

#### 12. Revenue Recognition – Nursing Home

The Nursing Home is a qualified provider under the Medicaid program. Reimbursements for routine care to program patients are received monthly from the Virginia Medical Assistance Program and are calculated on a prospective per-diem basis. Cost settlement reports are filed annually, at which time the prospective reimbursement rates are adjusted. The cost settlement results from the pro-rata apportionment of allowable patient care costs to the total program patient costs.

Patient service revenue is recorded at the Nursing Home's established rates on a per-diem basis for both private pay and Medicaid patients. For patients eligible for Medicaid, a contractual adjustment is made to arrive at net patient service revenue. Payments received under reimbursement agreements with third-party payors are subject to audit or review and retroactive adjustment. Provisions for estimated third-party settlements from Medicaid are provided in the period the related services are rendered. Differences between the amounts provided for and subsequent settlements are reported in operations in the year of settlement.

### Note 2. Stewardship, Compliance, and Accountability

### A. Budgetary Information

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to March 30, the County Administrator submits to the Board a proposed operating and capital budget for the County and School Board for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the related financing.
- Public hearings are conducted to obtain citizen comments.
- Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- ♦ The Appropriations Resolution places legal restrictions on expenditures at the department level for the General Fund and at the category level for the School Funds. The County Administrator is authorized to transfer budgeted amounts within departments. Only the Board can revise the appropriation for each department or school category.
- Formal budgetary integration is employed as a management control device during the year.
- ♦ All budgets are adopted on a cash basis.
- Appropriations lapse on June 30 except for capital projects which carry unexpended balances into the following year on a continuing appropriation basis.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

# Note 3. Significant Transactions of the County and Discretely Presented Component Unit - School Board

Certain transactions between the County and the School Board are explained here to provide a more informed understanding of the operational relationship of the two entities and how such transactions are presented in the financial statements.

- 1. The School Board can neither levy taxes nor incur bonded debt under Virginia law. Therefore, the County issues bonded debt "on behalf" of the School Board. The debt obligation is recorded as a liability of the County's governmental activities. The proceeds from the debt issued "on behalf" of the School Board are recorded in the County's General Fund. Funds in an amount equal to expenditures are provided to the School Board to pay for capital expenditures. Unspent funds at year end are reported as deposits and investments of the County's General Fund.
- 2. The County's budgeting process provides funding to the School Board for debt service payments. The School Board is responsible for appropriating debt service payments for debt issued by the County on its behalf. These transactions are reported as transfers on the County's Statement of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual and as transfers and debt service payments on the School Board's Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual. GAAP requires that debt issued "on behalf" of the School Board and related debt service payments be reported by the primary government for financial reporting purposes. Therefore, debt service payments for school bonded debt are reported as part of the primary government for financial reporting purposes in the Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Fund.
- 3. If all economic resources associated with school activities were reported with the School Board, its total expenditures would be as follows:

Expenditures of School Board – Component Unit \$ 99,619,920

Principal and other debt service expenditures included in primary government 6,627,106

Total expenditures for school activities \$ 106,247,026

#### Note 4. Deposits and Investments

#### **Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in amount from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

### **Investment Policy**

In accordance with the *Code of Virginia* and other applicable law, including regulations, the County's investment policy (Policy) permits investments in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or its political subdivisions, repurchase agreements, certificates of deposit, bankers' acceptances, commercial paper, corporate notes and bonds, the Virginia State Non-Arbitrage Program (SNAP), and the State Treasurer's Local Government Investment Pool (LGIP).

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

### **Note 4.** Deposits and Investments (Continued)

At year end, the County had the following deposits and investments:

| Туре                           | Fair<br>Value    | Credit<br>Rating | Percent of<br>Portfolio |
|--------------------------------|------------------|------------------|-------------------------|
| Demand deposits                | \$<br>62,931,495 | NA               | 98.28%                  |
| Virginia LGIP                  | 1,086,182        | AAAm             | 1.70%                   |
| Virginia SNAP                  | 18,033           | AAAm             | 0.03%                   |
| Total deposits and investments | \$<br>64,035,710 |                  | 100.00%                 |

#### **Credit Risk**

The Policy requires that obligations of the Commonwealth of Virginia and its political subdivisions have a debt rating of at least AA by Standard & Poor's (S&P) or equivalent by Moody's Investors Service (Moody's). Repurchase agreements are collateralized by Treasury or Agency obligations of which the market value is at least 102% of the purchase price of the agreement. Commercial paper must be issued by an entity incorporated in the U.S. and rated at least A-1 by S&P and P-1 by Moody's. Corporate notes and bonds have a rating of at least AA by S&P and Aa by Moody's. Money market mutual funds must trade on a constant net asset value and invest solely in securities otherwise eligible for investment under these guidelines.

#### **Concentration of Credit Risk**

The Policy also establishes limitations on portfolio composition, both by investment type and by issuer, in order to control concentration of credit risk. The Policy provides that a maximum of 35% of the portfolio may be invested in commercial paper, with a limit of 5.00% of the portfolio invested in any one issuer.

#### **Interest Rate Risk**

As a means of limiting exposure to fair value losses arising from rising interest rates, the Policy requires that at least 50% of the investment portfolio mature in less than one year. At year end, more than 82% of the portfolio will mature in less than one year.

The above items are reflected in the statements as follows:

|                                   | Primary |            | School Board |           |  |
|-----------------------------------|---------|------------|--------------|-----------|--|
|                                   | G       | overnment  | Component Un |           |  |
| Deposits and investments:         |         |            |              |           |  |
| Cash on hand                      | \$      | 2,700      | \$           | -         |  |
| Deposits                          |         | 64,033,010 |              | 5,316,173 |  |
|                                   | \$      | 64,035,710 | \$           | 5,316,173 |  |
| Statement of net position:        |         |            |              |           |  |
| Cash and cash equivalents         | \$      | 63,951,936 | \$           | 5,316,167 |  |
| Restricted, cash equivalents, and |         |            |              |           |  |
| investments                       |         | 83,774     |              | 6         |  |
|                                   | \$      | 64,035,710 | \$           | 5,316,173 |  |
|                                   |         |            |              |           |  |

All investments were in compliance with the Policy.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### Note 5. Receivables

Receivables are as follows:

|                                    | Primary Government |                 |           |         |                          |           |       |         |                 |           |
|------------------------------------|--------------------|-----------------|-----------|---------|--------------------------|-----------|-------|---------|-----------------|-----------|
|                                    | Governmental       |                 |           |         | Component                |           |       |         |                 |           |
|                                    |                    | Activities      |           | •       | A                        | ctivities |       |         | <u>Unit</u>     |           |
|                                    |                    | General<br>Fund | • • • • • |         | Nursing Solid Home Waste |           | Total |         | School<br>Board |           |
| Receivables                        |                    |                 |           |         |                          |           |       |         |                 |           |
| Taxes                              | \$                 | 22,421,323      | \$        | -       | \$                       | -         | \$    | -       | \$              | -         |
| Accounts                           |                    | 980,237         |           | 316,472 |                          | 105,545   |       | 422,017 |                 | 366,198   |
| Accounts receivable - long-term    |                    | 380,239         |           | -       |                          | -         |       | -       |                 | -         |
| Intergovernmental                  |                    | 3,097,520       |           | -       |                          |           |       | -       |                 | 3,196,309 |
| Gross receivables                  |                    | 26,879,319      |           | 316,472 |                          | 105,545   |       | 422,017 |                 | 3,562,507 |
| Less: allowance for uncollectibles |                    | (2,944,393)     |           | -       |                          | -         |       | -       |                 | _         |
| Net total receivables              | \$                 | 23,934,926      | \$        | 316,472 | \$                       | 105,545   | \$    | 422,017 | \$              | 3,562,507 |

Taxes receivable represent the current and past four years of uncollected levies for personal property taxes and the current and past nineteen years for real property. The allowance for estimated uncollectible taxes receivable is 12.70% of the total taxes receivable and is based on historical collection rates.

The Nursing Home mix of receivables from residents and third-party payers is Medicaid (91.17%) and private pay (8.83%). All year end Nursing Home receivables are deemed collectible.

### Unavailable/Unearned Revenue

The General fund reports unavailable and unearned revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The General fund also defers revenue recognition in connection with resources that have been received, but not yet earned. On the government-wide statements, property taxes intended for a future period are considered unearned. The various components of unavailable and unearned revenue are as follows:

|  | Deferred Inflows |               |  |  |
|--|------------------|---------------|--|--|
|  | Unavailable/     |               |  |  |
|  | Unearned         | Une arne d    |  |  |
| Property taxes   | \$21,973,315     | \$ 20,733,895 |  |  |
| Other receivables not available to liquidate liabilities of current period | 475,462          | <u> </u>      |  |  |
| Total unavailable/unearned revenue   | \$22,448,777     | \$ 20,733,895 |  |  |

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

Note 6. Capital Assets

Capital asset activity was as follows:

# **Primary Government**

|   | F       | Beginning  |           |           |    |           |    | Ending     |  |
|---|---------|------------|-----------|-----------|----|-----------|----|------------|--|
| Governmental Activities                     | Balance |            | Increases |           |    | Decreases |    | Balance    |  |
| Capital assets, not depreciated:            |         |            |           |           |    |           |    |            |  |
| Land  | \$      | 3,759,045  | \$        | 266,225   | \$ | -         | \$ | 4,025,270  |  |
| Construction in progress                    |         | 682,054    |           | 291,525   |    | 326,062   |    | 647,517    |  |
| Total capital assets, not depreciated       |         | 4,441,099  |           | 557,750   |    | 326,062   |    | 4,672,787  |  |
| Capital assets, depreciated:                |         |            |           |           |    |           |    |            |  |
| Buildings and improvements                  |         | 41,128,632 |           | 1,689,668 |    | 306,461   |    | 42,511,839 |  |
| Machinery and equipment                     |         | 15,818,682 |           | 1,629,724 |    | 769,091   |    | 16,679,315 |  |
| Total capital assets, depreciated           |         | 56,947,314 |           | 3,319,392 |    | 1,075,552 |    | 59,191,154 |  |
| Less accumulated depreciation for:          |         |            |           |           |    |           |    |            |  |
| Buildings and improvements                  |         | 16,361,634 |           | 1,842,977 |    | 306,046   |    | 17,898,565 |  |
| Machinery and equipment                     |         | 10,195,884 |           | 1,263,954 |    | 763,109   |    | 10,696,729 |  |
| Total accumulated depreciation              |         | 26,557,518 |           | 3,106,931 |    | 1,069,155 |    | 28,595,294 |  |
| Net capital assets, depreciated             |         | 30,389,796 |           | 212,461   |    | 6,397     |    | 30,595,860 |  |
| Governmental activities net capital assets  | \$      | 34,830,895 | \$        | 770,211   | \$ | 332,459   | \$ | 35,268,647 |  |
|   |         |            |           |           |    |           |    |            |  |
| <b>Business-Type Activities</b>             |         |            |           |           |    |           |    |            |  |
| Capital assets, not depreciated:            |         |            |           |           |    |           |    |            |  |
| Land  | \$      | 850,964    | \$        | -         | \$ | -         | \$ | 850,964    |  |
| Construction in progress                    |         | 14,688     |           | -         |    | 14,688    |    |            |  |
| Total capital assets, not depreciated       |         | 865,652    |           | -         |    | 14,688    |    | 850,964    |  |
| Capital assets, depreciated:                |         |            |           |           |    |           |    |            |  |
| Buildings and improvements                  |         | 18,500,044 |           | 301,727   |    | _         |    | 18,801,771 |  |
| Machinery and equipment                     |         | 4,148,363  |           | 464,576   |    | 70,330    |    | 4,542,609  |  |
| Total capital assets, depreciated           |         | 22,648,407 |           | 766,303   |    | 70,330    |    | 23,344,380 |  |
| Less accumulated depreciation for:          |         |            |           |           |    |           |    |            |  |
| Buildings and improvements                  |         | 7,656,554  |           | 1,090,098 |    | _         |    | 8,746,652  |  |
| Machinery and equipment                     |         | 2,549,750  |           | 328,645   |    | 70,330    |    | 2,808,065  |  |
| Total accumulated depreciation              |         | 10,206,304 |           | 1,418,743 |    | 70,330    |    | 11,554,717 |  |
| Net capital assets, depreciated             |         | 12,442,103 |           | (652,440) |    | -         |    | 11,789,663 |  |
| Business-type activities net capital assets | \$      | 13,307,755 | \$        | (652,440) | \$ | 14,688    | \$ | 12,640,627 |  |

### NOTES TO FINANCIAL STATEMENTS June 30, 2014

Note 6. Capital Assets (Continued)

|                                       | Beginning     |             |              | Ending        |
|---------------------------------------|---------------|-------------|--------------|---------------|
| Component Unit - School Board         | Balance       | Increases   | Decreases    | Balance       |
| Capital assets, not depreciated:      |               |             |              |               |
| Land                                  | \$ 1,584,510  | \$ 503,327  | \$ -         | \$ 2,087,837  |
| Construction in progress              | 1,107,573     | 994,010     | 1,601,721    | 499,862       |
| Total capital assets, not depreciated | 2,692,083     | 1,497,337   | 1,601,721    | 2,587,699     |
| Capital assets, depreciated:          |               |             |              |               |
| Buildings and improvements            | 193,165,160   | 7,203,096   | -            | 200,368,256   |
| Machinery and equipment               | 19,926,904    | 1,841,486   | 1,055,983    | 20,712,407    |
| Total capital assets, depreciated     | 213,092,064   | 9,044,582   | 1,055,983    | 221,080,663   |
| Less accumulated depreciation for:    |               |             |              |               |
| Buildings and improvements            | 105,583,983   | 8,873,581   | -            | 114,457,564   |
| Machinery and equipment               | 12,677,192    | 1,338,790   | 1,015,111    | 13,000,871    |
| Total accumulated depreciation        | 118,261,175   | 10,212,371  | 1,015,111    | 127,458,435   |
| Net capital assets, depreciated       | 94,830,889    | (1,167,789) | 40,872       | 93,622,228    |
| School Board net capital assets       | \$ 97,522,972 | \$ 329,548  | \$ 1,642,593 | \$ 96,209,927 |

Depreciation expense was charged to functions/programs as follows:

| I I IIIIai | y Government | ι – | GU | CI III | memai | Acuvitics |
|------------|--------------|-----|----|--------|-------|-----------|
| ~          |              |     |    |        |       |           |

| General government administration             | \$<br>184,031   |
|---|-----------------|
| Judicial administration                       | 362,537         |
| Public safety                                 | 1,267,828       |
| Public works                                  | 191,177         |
| Health and welfare                            | 162,936         |
| Parks, recreation, and cultural               | 314,319         |
| Community development                         | 71,736          |
| Total governmental activities                 | \$<br>2,554,564 |
| Primary Government – Business-Type Activities |                 |
| Nursing home                                  | \$<br>296,477   |
| Solid waste                                   | 1,082,483       |
| Total business-type activities                | \$<br>1,378,960 |
| Component Unit - School Board                 | \$<br>5,650,235 |

The total increase in accumulated depreciation reflected above includes accumulated depreciation of items transferred from other funds of \$34,676 for governmental activities and \$39,783 for business-type activities. Additional, the increase in accumulated depreciation for governmental activities includes accumulated depreciation of \$517,691 related to assets received as a result of the reversion of the City of Bedford to Town status, see Note 19.

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

# Note 6. Capital Assets (Continued)

The total increase in accumulated depreciation reflected above for the School Board includes \$4,562,136 of accumulated depreciation related to assets received as a result of the reversion of the City of Bedford to Town status, see Note 19.

# Note 7. Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

|  | Beginning<br>Balance | Additions    | Reductions   | Ending<br>Balance | Due within<br>One Year |
|--|----------------------|--------------|--------------|-------------------|------------------------|
| Primary Government                         |                      |              |              |                   |                        |
| Governmental activities:                   |                      |              |              |                   |                        |
| General obligation and lease revenue bonds |                      |              |              |                   |                        |
| County projects                            | \$10,822,000         | \$ -         | \$ 1,730,000 | \$ 9,092,000      | \$ 1,745,000           |
| School projects                            | 51,482,770           | -            | 4,162,408    | 47,320,362        | 3,948,314              |
| Deferred amounts:                          |                      |              |              |                   |                        |
| Add bond premium                           | 5,005,530            |              | 318,418      | 4,687,112         | 318,418                |
| Total general obligation and revenue bonds | 67,310,300           | -            | 6,210,826    | 61,099,474        | 6,011,732              |
| Capital Leases:                            |                      |              |              |                   |                        |
| County projects                            | 650,042              | -            | 14,220       | 635,822           | 28,846                 |
| School projects                            | 7,349,958            | -            | 160,780      | 7,189,178         | 326,154                |
| Compensated absences                       | 1,763,951            | 1,314,944    | 1,289,343    | 1,789,552         | 1,308,056              |
| Other post-employment benefits             | 238,899              | 52,000       | 86,049       | 204,850           |                        |
| Total long-term liabilities                | \$77,313,150         | \$ 1,366,944 | \$ 7,761,218 | \$70,918,876      | \$ 7,674,788           |
| Business-type activities:                  |                      |              |              |                   |                        |
| Capital leases                             | \$ 295,291           | \$ -         | \$ 119,172   | \$ 176,119        | \$ 123,411             |
| Compensated absences                       | 173,543              | 309,299      | 272,797      | 210,045           | 206,341                |
| Other post-employment benefits             | 53,463               | 10,000       | 9,132        | 54,331            | -                      |
| Landfill closure/postclosure costs         | 5,957,092            | 76,910       |              | 6,034,002         | 135,024                |
| Total long-term liabilities                | \$ 6,479,389         | \$ 396,209   | \$ 401,101   | \$ 6,474,497      | \$ 464,776             |
| Component Unit                             |                      |              |              |                   |                        |
| School Board                               |                      |              |              |                   |                        |
| Capital leases                             | \$ 1,459,419         | \$ 1,095,679 | \$ 831,788   | \$ 1,723,310      | \$ 597,816             |
| Compensated absences                       | 1,642,616            | 1,060,701    | 996,703      | 1,706,614         | 1,035,536              |
| Other post-employment benefits             | 1,049,810            | 543,000      | 447,201      | 1,145,609         |                        |
| Total long-term liabilities                | \$ 4,151,845         | \$ 2,699,380 | \$ 2,275,692 | \$ 4,575,533      | \$ 1,633,352           |

### NOTES TO FINANCIAL STATEMENTS June 30, 2014

# **Note 7.** Long-Term Liabilities (Continued)

Annual debt service requirements to maturity are as follows:

|             | Primary Government |                 |                  |                 |             |               |           | Compone       | ent Unit |                 |                 |
|-------------|--------------------|-----------------|------------------|-----------------|-------------|---------------|-----------|---------------|----------|-----------------|-----------------|
|             |                    | Governmenta     | l Activities     |                 | Bus         | iness-Ty      | pe Ac     | tivities      |          | School          | Board           |
|             | General Ob         | ligation and    |                  |                 |             |               |           |               |          |                 |                 |
| Year Ending | Lease Reve         | enue Bonds      | Capital          | Leases          |             | Capital       | Leas      | es            |          | Capital         | Leases          |
| June 30     | <u>Principal</u>   | <u>Interest</u> | <u>Principal</u> | <u>Interest</u> | <u>Prir</u> | <u>ncipal</u> | <u>In</u> | <u>terest</u> | <u>P</u> | <u>rincipal</u> | <u>Interest</u> |
| 2015        | \$ 5,693,314       | \$ 2,467,899    | \$ 355,000       | \$ 205,044      | \$ 1        | 23,411        | \$        | 4,197         | \$       | 597,816         | \$ 45,121       |
| 2016        | 5,330,879          | 2,207,752       | 376,400          | 195,570         |             | 52,708        |           | 462           |          | 374,812         | 26,870          |
| 2017        | 5,230,217          | 1,982,632       | 410,939          | 185,342         |             | -             |           | -             |          | 272,289         | 16,117          |
| 2018        | 4,996,020          | 1,730,660       | 441,147          | 174,245         |             | -             |           | -             |          | 156,410         | 9,281           |
| 2019        | 4,358,380          | 1,529,746       | 464,843          | 162,342         |             | -             |           | -             |          | 159,444         | 6,246           |
| 2020-2024   | 13,838,552         | 5,254,411       | 2,724,958        | 610,387         |             | -             |           | -             |          | 162,539         | 3,153           |
| 2025-2029   | 12,015,000         | 2,393,760       | 3,051,713        | 207,909         |             | -             |           | -             |          | -               | -               |
| 2030-2031   | 4,950,000          | 202,543         |                  |                 |             |               |           |               |          |                 |                 |
|             | \$ 56,412,362      | \$17,769,403    | \$7,825,000      | \$1,740,839     | \$ 1        | 76,119        | \$        | 4,659         | \$ 1     | ,723,310        | \$106,788       |

The County's outstanding debt consists of General Obligation Bonds (including Virginia Public School Authority Bonds), Lease Revenue Bonds, and capitalized leases. The debt was issued to provide funds for the acquisition, construction, and improvement of major capital facilities for both governmental and business-type activities. General obligation bonds are direct obligations and pledge the full faith and credit of the County. Lease revenue bonds and capital leases are backed by the general credit and faith of the County. Governmental activities compensated absences are generally liquidated by the general fund.

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

Note 7. Long-Term Liabilities (Continued)

Details of long-term liabilities are as follows:

| <u>Purpose</u><br>PRIMARY GOVERNMENT            | Interest<br><u>Rates</u> | Date<br><u>Issued</u> | Final<br>Maturity<br><u>Date</u> | Amount<br><u>Issued</u> | Amount<br>Outstanding |
|---|--------------------------|-----------------------|----------------------------------|-------------------------|-----------------------|
| Governmental Activities:                        |                          |                       |                                  |                         |                       |
| General Obligation Bonds                        |                          |                       |                                  |                         |                       |
| County:   |                          |                       |                                  |                         |                       |
| General obligation refunding bonds              | 1.85%                    | 2005                  | 2017                             | \$ 3,750,000            | \$ 1,555,000          |
| VPSA Bonds                                      | 3.05-5.05                | 2013                  | 2021                             | 187,000                 | 187,000               |
| Total governmental activities-County            |                          |                       |                                  |                         | 1,742,000             |
| Schools:  |                          |                       |                                  |                         |                       |
| VPSA Bonds                                      | 6.10-6.60                | 1994                  | 2014                             | 3,000,000               | 150,000               |
| VPSA Bonds                                      | 5.10-6.10                | 1995                  | 2015                             | 4,000,000               | 400,000               |
| VPSA Bonds                                      | 4.60-6.10                | 1996                  | 2016                             | 6,000,000               | 900,000               |
| VPSA Bonds                                      | 4.35-5.35                | 1997                  | 2017                             | 4,700,000               | 1,370,000             |
| VPSA Bonds                                      | 3.60-5.10                | 1998                  | 2018                             | 5,200,000               | 1,300,000             |
| VPSA Bonds                                      | 5.10-6.10                | 1999                  | 2019                             | 12,030,340              | 4,129,088             |
| VPSA Bonds                                      | 5.10-6.35                | 2000                  | 2020                             | 4,200,000               | 2,005,000             |
| VPSA Bonds                                      | 4.98-5.85                | 2000                  | 2020                             | 6,285,526               | 2,453,274             |
| VPSA Bonds                                      | 4.10-5.10                | 2008                  | 2029                             | 5,420,000               | 4,050,000             |
| VPSA Bonds                                      | 3.05-5.05                | 2013                  | 2031                             | 23,788,000              | 23,788,000            |
| Total general obligation bonds-Schools          |                          |                       |                                  |                         | 40,545,362            |
| Total general obligation bonds                  |                          |                       |                                  |                         | \$ 42,287,362         |
| Lease Revenue Bonds                             |                          |                       |                                  |                         |                       |
| County:   |                          |                       |                                  |                         |                       |
| Bedford County EDA-Courthouse                   |                          |                       |                                  |                         |                       |
| & Social Services Refunding                     | 2.05%                    | 2005                  | 2020                             | \$ 7,875,000            | \$ 5,305,000          |
| Bedford County EDA-Group Homes                  | 4.00-5.00                | 2006                  | 2021                             | \$ 3,435,000            | 1,720,000             |
| Bedford County EDA-Nursing Home Refunding       | 4.00-5.00                | 2006                  | 2015                             | 2,490,000               | 325,000               |
| Total lease revenue bonds-County                |                          |                       |                                  |                         | 7,350,000             |
| Schools:  |                          |                       |                                  |                         |                       |
| Bedford County EDA-Jefferson Forest High School | 4.00-5.25                | 2006                  | 2031                             | 38,710,000              | 6,775,000             |
| Total lease revenue bonds                       |                          |                       |                                  |                         | \$ 14,125,000         |
| Capital Leases                                  |                          |                       |                                  |                         |                       |
| Capital One-Energy Conservation Measures        |                          |                       |                                  |                         |                       |
| County  | 2.65%                    | 2012                  | 2029                             | \$ 650,042              | \$ 635,822            |
| Schools   | 2.65                     | 2012                  | 2029                             | 7,349,958               | 7,189,178             |
| Total capital leases                            |                          |                       |                                  |                         | \$ 7,825,000          |
| Business-Type Activities:                       |                          |                       |                                  |                         |                       |
| Capital Leases                                  |                          |                       |                                  |                         |                       |
| Caterpillar-Solid Waste equipment               | 3.50                     | 2010                  | 2015                             | 584,550                 | 176,119               |
| Total business-type activities                  |                          |                       |                                  |                         | \$ 176,119            |
|   |                          |                       |                                  |                         |                       |

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

# Note 7. Long-Term Liabilities (Continued)

|                                  |                        |          |               | Final       |               |           |            |
|----------------------------------|------------------------|----------|---------------|-------------|---------------|-----------|------------|
|                                  |                        | Interest | Date          | Maturity    | Amount        | I         | Amount     |
| <u>Purpose</u>                   |                        | Rates    | <u>Issued</u> | <b>Date</b> | <u>Issued</u> | <u>Oı</u> | utstanding |
| COMPONENT UNIT                   |                        |          |               |             |               |           |            |
| School Board                     |                        |          |               |             |               |           |            |
| First Citizens Bank              | 18 buses and a wrecker | 3.35     | 2008          | 2014        | \$ 1,533,155  | \$        | 233,435    |
| First Citizens Bank              | 9 buses                | 3.35     | 2009          | 2015        | 711,945       |           | 214,417    |
| Daimler Chrysler Truck Financial | 9 buses                | 3.20     | 2010          | 2016        | 782,073       |           | 345,470    |
| SunTrust                         | 13 buses               | 1.94     | 2013          | 2019        | 1,095,679     |           | 929,988    |
| Total capital leases-School Boar | <sup>-</sup> d         |          |               |             |               | \$        | 1,723,310  |

The County leases equipment to aid in the operation of its solid waste fund under a capital lease expiring in 2015. The Schools lease buses under various capital leases expiring at various dates through 2016.

The assets acquired through capital leases are as follows:

|  | Primary Government Business-Type Activities |                    | Component Unit School Board |                        |  |
|--|---|--------------------|-----------------------------|------------------------|--|
|  |   |                    |                             |                        |  |
| Machinery and equipment Less: accumulated depreciation | \$  | 584,550<br>209,464 | \$                          | 4,122,852<br>1,094,160 |  |
| Net  | \$  | 375,086            | \$                          | 3,028,692              |  |

# Note 8. Interfund Receivables and Payables and Transfers

The \$121,197 due from the General Fund to the Solid Waste Fund represents revenues collected in the General Fund to finance solid waste programs in accordance with budgetary authorization.

#### Note 9. Pension Plan

#### A. Plan Description

Name of Plan: Virginia Retirement System (VRS)

Identification of Plan: Agent and Cost-Sharing Multiple-Employer Pension Plan

Administering Entity: Virginia Retirement System (System)

All full-time, salaried permanent (professional) employees of public school divisions and employees of participating employers are automatically covered by VRS upon employment. Members earn one month of service credit for each month they are employed and they and their employer are paying contributions to VRS. Members are eligible to purchase prior public service, active duty military service, certain periods of leave and previously refunded VRS service as service credit in their plan.

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

# Note 9. Pension Plan (Continued)

# A. Plan Description (Continued)

Within the VRS Plan, the System administers three different benefit plans for local government employees – Plan 1, Plan 2, and, Hybrid. Each plan has a different eligibility and benefit structure as set out in the table below:

| VRS<br>PLAN 1   | VRS<br>PLAN 2   | HYBRID<br>RETIREMENT PLAN   |
|---|---|---|
| About VRS Plan 1 VRS Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for VRS Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013. | About VRS Plan 2 VRS Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for VRS Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013. | About the Hybrid Retirement Plan The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, 2014 are in this plan, as well as VRS Plan 1 and VRS Plan 2 members who were eligible and opted into the plan during a special election window. (See "Eligible Members") |
|   |   | <ul> <li>The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.</li> <li>The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.</li> </ul>          |
|   |   | • In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.   |

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

VRS

HYBRID

Note 9. Pension Plan (Continued)

VRS

# A. Plan Description (Continued)

| PLAN 1  | PLAN 2  | RETIREMENT PLAN   |
|---|---|---|
| Eligible Members Employees are in VRS Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.  Hybrid Opt-In Election VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.  The Hybrid Retirement Plan's effective date for eligible VRS Plan 1 members who opted in was July 1, 2014.  If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.  Members who were eligible for an optional retirement plan (ORP) and had prior service under VRS Plan were not eligible to elect the Hybrid Retirement Plan and remain as VRS Plan 1 or ORP. | Eligible Members Employees are in VRS Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.  Hybrid Opt-In Election VRS Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.  The Hybrid Retirement Plan's effective date for eligible VRS Plan 2 members who opted in was July 1, 2014.  If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.  Members who were eligible for an optional retirement plan (ORP) and have prior service under VRS Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as VRS Plan 2 or ORP. | Eligible Members Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:  • State employees*  • School division employees  • Political subdivision employees*  • Judges appointed or elected to an original term on or after January 1, 2014  • Members in VRS Plan 1 or VRS Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan's effective date for opt-in members was July 1, 2014  *Non-Eligible Members Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:  • Members of the State Police Officers' Retirement System (SPORS)  • Members of the Virginia Law Officers' Retirement System (VaLORS)  • Political subdivision employees who are covered by enhanced benefits for hazardous duty employees  Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under VRS Plan 1 or VRS Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select VRS Plan 1 or VRS Plan 2 (as applicable) or ORP. |

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

Note 9. Pension Plan (Continued)

# A. Plan Description (Continued)

| VRS<br>PLAN 1   | VRS<br>PLAN 2                                | HYBRID<br>RETIREMENT PLAN   |
|---|--|---|
| Retirement Contributions Members contribute up to 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some school divisions and political subdivisions elected to phase in the required 5% member contribution; all employees will be paying the full 5% by July 1, 2016. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment. | Retirement Contributions Same as VRS Plan 1. | Retirement Contributions A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.   |
| Creditable Service Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.   | Creditable Service Same as VRS Plan 1.       | Creditable Service  Defined Benefit Component:  Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit. |

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

# Note 9. Pension Plan (Continued)

# A. Plan Description (Continued)

| VRS<br>PLAN 1  | VRS<br>PLAN 2               | HYBRID<br>RETIREMENT PLAN   |
|--|-----------------------------|---|
| FLAN I   | FLAN 2                      | Creditable Service (Continued)  Defined Contributions Component: Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.   |
| Vesting Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.  Members are always 100% vested in the contributions that they make. | Vesting Same as VRS Plan 1. | Vesting  Defined Benefit Component:  Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. VRS Plan 1 or VRS Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.  Defined Contributions  Component:  Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.  Members are always 100% vested in the contributions that they make. |

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

# Note 9. Pension Plan (Continued)

# A. Plan Description (Continued)

| VRS   | VRS  | HYBRID   |
|---|--|--|
| PLAN 1  | PLAN 2   | RETIREMENT PLAN  |
| PLAN 1  | PLAN 2   | Vesting (Continued)  Defined Contributions Component: (Continued) Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  • After two years, a member is 50% vested and may withdraw 50% of employer contributions.  • After three years, a member is 75% vested and may withdraw 75% of employer contributions.  • After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.  Distribution is not required by |
| Calculating the Benefit The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.  An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit. | Calculating the Benefit See definition under VRS Plan 1. | Calculating the Benefit  Defined Benefit Component: See definition under VRS Plan 1  Defined Contribution Component: The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.  |

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

Note 9. Pension Plan (Continued)

# A. Plan Description (Continued)

| VRS<br>PLAN 1   | VRS<br>PLAN 2   | HYBRID<br>RETIREMENT PLAN  |
|---|---|--|
| Average Final Compensation A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.   | Average Final Compensation A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.   | Average Final Compensation Same as VRS Plan 2. It is used in the retirement formula for the defined benefit component of the plan.   |
| Service Retirement Multiplier The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.7%. The retirement multiplier for sheriffs and regional jail superintendents is 1.85%. The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.7% or 1.85% as elected by the employer. | Service Retirement Multiplier Same as Plan1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013. | Service Retirement Multiplier The retirement multiplier is 1%.  For members that opted into the Hybrid Retirement Plan from VRS Plan 1 or VRS Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans. |
| Normal Retirement Age<br>Age 65.  | Normal Retirement Age Normal Social Security retirement age.  | Normal Retirement Age <u>Defined Benefit Component</u> : Same as VRS Plan 2. <u>Defined Contribution</u> <u>Component</u> : Members are eligible to receive distributions upon leaving employment, subject to restrictions.  |

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

Note 9. Pension Plan (Continued)

# A. Plan Description (Continued)

| VRS<br>PLAN 1  | VRS<br>PLAN 2   | HYBRID<br>RETIREMENT PLAN   |
|--|---|---|
| Earliest Unreduced Retirement Eligibility Members who are not in hazardous duty positions are eligible for an unreduced retirement benefit at age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.  Hazardous duty members are eligible for an unreduced retirement benefit at age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service. | Earliest Unreduced Retirement Eligibility Members who are not in hazardous duty positions are eligible for an unreduced retirement benefit when they reach normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.  Hazardous duty members are eligible for an unreduced retirement benefit at age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service. | Earliest Unreduced Retirement Eligibility Defined Benefit Component: Members are eligible for an unreduced retirement benefit when they reach normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions. |
| Earliest Reduced Retirement Eligibility Members may retire with a reduced benefit as early as age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.  | Earliest Reduced Retirement Eligibility Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.  | Earliest Reduced Retirement Eligibility Defined Benefit Component: Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.  |
| Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.   | Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.  | Cost-of-Living Adjustment (COLA) in Retirement Defined Benefit Component: Same as VRS Plan 2.  Defined Contribution Component: Not applicable.  |

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

Note 9. Pension Plan (Continued)

# A. Plan Description (Continued)

| VRS<br>PLAN 1  | VRS<br>PLAN 2  | HYBRID<br>RETIREMENT PLAN  |
|--|--|--|
| Cost-of-Living Adjustment (COLA) in Retirement (Continued)  Eligibility:  For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.  For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.   | Cost-of-Living Adjustment (COLA) in Retirement (Continued) Eligibility: Same as VRS Plan 1 | Cost-of-Living Adjustment (COLA) in Retirement (Continued) Eligibility: Same as VRS Plan 1 and VRS Plan 2. |
| Exceptions to COLA Effective  Dates: The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:  • The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.  • The member retires on disability.  • The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP).  • The member Is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program. | Exceptions to COLA Effective Dates: Same as VRS Plan 1                                     | Exceptions to COLA Effective  Dates: Same as VRS Plan 1 and VRS Plan 2.                                    |

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

# Note 9. Pension Plan (Continued)

# A. Plan Description (Continued)

| VRS  | VRS  | HYBRID  |
|--|--|---|
| PLAN 1   | PLAN 2   | RETIREMENT PLAN   |
| Exceptions to COLA Effective  Dates: (Continued)   |  |   |
| <ul> <li>The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.</li> <li>The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.</li> </ul> |  |   |
| Disability Coverage Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.  | Disability Coverage Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted. | Disability Coverage Eligible political subdivision and school division (including VRS Plan 1 and VRS Plan2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides and employer-paid comparable program for its |
| Most state employees are covered<br>under the Virginia Sickness and<br>Disability Program (VSDP), and<br>are not eligible for disability<br>retirement.  | Most state employees are covered<br>under the Virginia Sickness and<br>Disability Program (VSDP), and<br>are not eligible for disability<br>retirement.  | members.  State employees (including VRS Plan 1 and VRS Plan2 opt-ins) participating in the Hybrid  |
| VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.   | VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.   | Retirement Plan are covered under the Virginia Sickness and Disability Program (VSDP), and are not eligible for disability retirement.  |

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

## Note 9. Pension Plan (Continued)

# A. Plan Description (Continued)

| VRS  | VRS   | HYBRID  |
|--|---|---|
| PLAN 1   | PLAN 2  | RETIREMENT PLAN   |
|  |   | Disability Coverage   |
|  |   | (Continued)   |
|  |   | Hybrid members (including VRS Plan 1 and VRS Plan 2 opt-ins) covered under VSDP or VLDP are subject to a one-year waiting period before becoming eligible for non-work related disability benefits. |
| Purchase of Prior Service  Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan.  Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay. | Purchase of Prior Service Same as VRS Plan 1. | Purchase of Prior Service  Defined Benefit Component:  Same as VRS Plan 1.  Defined Contribution Component:  Not applicable.  |

The system issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the plans administered by VRS. A copy of the most recent report may be obtained from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2013-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2013-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### **Note 9.** Pension Plan (Continued)

## **Funding Policy**

Plan members are required by Title 51.1 of the *Code of Virginia* (1950), as amended, to contribute 5.00% of their compensation toward their retirement. All or part of the 5.00% member contribution may be assumed by the employer. Beginning July 1, 2012 new employees were required to pay the 5.00% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution. In addition, the County and School Board are required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the *Code of Virginia* and approved by the VRS Board of Trustees. The County's contribution rate for the fiscal year ended June 30, 2014 was 10.19% of the annual covered payroll. The School Board's contribution rates for fiscal year 2014 were 8.29% for nonprofessional employees and 11.60% for professional employees.

#### **Annual Pension Cost**

For the fiscal year ended June 30, 2014, the County's annual pension cost of \$2,615,299 for VRS was equal to the required and actual contributions, and the School Board's non-professional groups annual pension cost of \$763,485 was also equal to the required and actual contribution.

# Three-Year Trend Information for Bedford County

|                               |    | Annual<br>Pension | Percentage of APC   | Pei  | Net<br>nsion   |
|-------------------------------|----|-------------------|---------------------|------|----------------|
| Fiscal Year Ending            | C  | ost (APC)         | <b>Contribute d</b> | Obli | <u>igation</u> |
| County                        |    |                   |                     |      |                |
| June 30, 2014                 | \$ | 2,615,299         | 100%                | \$   | -              |
| June 30, 2013                 |    | 2,620,840         | 100%                |      | -              |
| June 30, 2012                 |    | 2,177,910         | 100%                |      | -              |
| School Board Non-Professional |    |                   |                     |      |                |
| June 30, 2014                 | \$ | 763,485           | 100%                | \$   | -              |
| June 30, 2013                 |    | 704,243           | 100%                |      | -              |
| June 30, 2012                 |    | 591,327           | 100%                |      | -              |

The fiscal year 2014 required contribution was determined as part of the June 30, 2011 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions at June 30, 2011 included (a) an investment rate of return (net of administrative expenses) of 7.00%, (b) projected salary increases ranging from 3.75% to 5.60% per year for local general government employees, 3.75% to 6.20% per year for teachers, and 3.50% to 4.75% per year for employees eligible for enhanced benefits available to law enforcement officers, firefighters, and sheriffs, and (c) a cost-of-living adjustment of 2.50% per year for Plan 1 employees and 2.25% for Plan 2 employees. Both the investment rate of return and the projected salary increases also include an inflation component of 2.50%.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### Note 9. Pension Plan (Continued)

#### **Annual Pension Cost** (Continued)

The actuarial value of the County assets is equal to the modified market value of assets. This method uses techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. The County's unfunded actuarial accrued liability (UAAL) is being amortized as level percentage of projected payroll on a closed basis. The remaining amortization period at June 30, 2013 for the UAAL was 30 years.

#### **Funded Status and Funding Progress**

As of June 30, 2013, the most recent actuarial valuation date, the plan was 81.48% funded. The actuarial accrued liability for benefits was \$55,835,035, and the actuarial value of assets was \$45,495,171 resulting in an UAAL of \$10,339,864. The covered payroll (annual payroll of active employees covered by the plan) was \$17,099,585, and the ratio of the UAAL to the covered payroll was 60.47%

As of June 30 2013, the most recent actuarial valuation date for the School's nonprofessional employees, the plan was 89.15% funded. The actuarial accrued liability for benefits was \$18,611,294, and the actuarial value of assets was \$16,592,551, resulting in an UAAL of \$2,018,743. The covered payroll (annual payroll of active employees covered by the plan) was \$5,294,157, and the ratio of the UAAL to the covered payroll was 38.13%.

The schedule of funding progress, presented as required supplemental information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liability (AAL) for benefits.

#### **Note 10. Other Post-Employment Benefits (OPEB)**

#### A. Plan Description

The County and School Board provide post-employment medical coverage for retired employees through a single-employer defined benefit plan. The County and School Board may change, add, or delete coverage as they deem appropriate and with the approval of the Board or School Board respectively. The plan does not grant retirees vested health benefits.

A retiree, eligible for post-employment medical coverage, is defined as a full-time employee who retires directly from the County or School Board who is eligible to receive an early or regular retirement benefit from the VRS. Employees applying for early or regular retirement are eligible to continue participation in the Retiree Health Plans sponsored by the County and School Board until the month the retiree turns 65. Retirees are responsible for the full cost of the plan.

The number of participants as of the most recent actuarial valuation date was as follows:

|                                       |        | School |
|---------------------------------------|--------|--------|
|                                       | County | Board  |
| Retirees currently receiving benefits | 4      | 75     |
| Active employees                      | 378_   | 1,109  |
|                                       |        |        |
| Total                                 | 382    | 1,184  |
|                                       |        |        |

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

## Note 10. Other Post-Employment Benefits (OPEB) (Continued)

# B. Funding Policy

The County and School Board currently fund post-employment health care benefits on a pay-as-you-go basis. During fiscal year 2014, neither the County nor the School Board designated any funding for the OPEB liability.

# C. Annual Other Post-Employment Benefit Cost and Net OPEB Obligation

The following table shows the details of the County and School Board's annual OPEB cost and the changes in the net OPEB obligation for the fiscal year ended June 30.

|  |    |          |    | School    |
|--|----|----------|----|-----------|
|  |    | County   |    | Board     |
| Annual required contribution               | \$ | 63,000   | \$ | 547,000   |
| Interest on net OPEB obligation            |    | 12,000   |    | 42,000    |
| Adjustment to annual required contribution |    | (13,000) |    | (46,000)  |
| Annual OPEB cost                           |    | 62,000   |    | 543,000   |
| Contributions made                         |    | (95,182) |    | (447,201) |
| Increase (decrease) in net OPEB obligation |    | (33,182) |    | 95,799    |
| Net OPEB obligation-beginning of year      |    | 292,362  |    | 1,049,810 |
| Net OPEB obligation-end of year            | \$ | 259,180  | \$ | 1,145,609 |

The County and School Board's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the most recent three fiscal years are as follows:

|               |    |          | Percentage of          |    | Net       |
|---------------|----|----------|------------------------|----|-----------|
| Fiscal Year   | A  | Annual   | <b>Annual OPEB</b>     |    | OPEB      |
| Ended         | OI | PEB Cost | Cost Contributed Oblig |    | bligation |
| County        |    |          |                        |    |           |
| June 30, 2014 | \$ | 62,000   | 153.52%                | \$ | 259,180   |
| June 30, 2013 |    | 57,052   | 0.00%                  |    | 292,362   |
| June 30, 2012 |    | 82,963   | 0.00%                  |    | 235,310   |
| School Board  |    |          |                        |    |           |
| June 30, 2014 |    | 543,000  | 82.36%                 |    | 1,145,609 |
| June 30, 2013 |    | 520,000  | 110.50%                |    | 1,049,810 |
| June 30, 2012 |    | 515,000  | 143.00%                |    | 1,104,543 |

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

## Note 10. Other Post-Employment Benefits (OPEB) (Continued)

# D. Funded Status and Funding Progress

As of July 1, 2013, the County and School Board's most recent actuarial valuation date, the actuarial accrued liability for benefits was \$480,000 and \$5,148,000, all of which was unfunded. The County's covered payroll (annual payroll of active employees covered by the Plan) was \$17,099,585, and the ratio of the UAAL to the covered payroll was 2.81%. The School Board's covered payroll was \$54,490,895, and the ratio of the UAAL to the covered payroll was 9.45%. Actuarial valuations of an ongoing plan involve estimates and assumptions about the probability of events far into the future. Examples include assumptions about future employment, mortality, and healthcare cost trends. Actuarially determined amounts are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future.

The schedules of funding progress, presented as RSI following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2011 actuarial valuation, the projected unit credit actuarial cost method was used to determine liabilities. Under this method, the postretirement health costs are assumed to be earned ratably from the date of hire to the participant's assumed retirement age. The actuarial assumptions included a 4.00% discount rate, a 3.20% inflation rate, a 3.50% payroll increase, and an initial annual healthcare cost trend of 5.80% reduced gradually each year to the rate in 2045 of 5.20%. The unfunded actuarial accrued liability is being amortized as a percentage of pay over a closed period. The remaining amortization period at June 30, 2014 was 24 years.

#### Note 11. Length of Service Award Program

#### A. Plan Description

On July 1, 2006, the County adopted the Fire and Rescue Length of Service Awards Program for the Bedford County Fire and Rescue Association members to recognize the service provided by the volunteers. The plan is a single employer, defined benefit pension plan which is open to any volunteer over the age of sixteen. Participants vest after five years of service and earn a fixed dollar benefit based on years of service. No separate financial report is issued for the plan.

As of June 30, 2014, the most recent actuarial valuation date, the program membership consisted of the following:

| Active Participants            | 194 |
|--------------------------------|-----|
| Terminated Vested Participants | 71  |
| Total                          | 265 |
|                                |     |

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### **Note 11. Length of Service Award Program (Continued)**

## B. Funding Policy

The plan is available to vested volunteer members with no covered payroll. Benefits amortize on a level dollar basis, and are recognized when due and payable in accordance with the terms of the plan. Benefits accrue at the rate of \$12 per month for each month of active service with a maximum of \$300 per month. Since the County fully funds the plan, refunds are not paid. The plan does not provide for post-retirement increases. The contribution rate is determined using an entry age Normal-Frozen Initial Liability Cost Method. The actuarial value of the plan assets is equal to the market value of the assets. Present and future assets in the plan are assumed to earn an investment rate of return of 4.75% compounded annually. There is no inflation factor or salary increase factor used since there is no covered payroll.

#### C. Annual Program Cost

For the current year, the annual cost of \$236,878 equaled the required and actual contributions.

| Fiscal Year Ended | P  | Annual<br>Trogram | Percentage<br>of APC<br>Contributed | Net<br>Program<br>Obligation |   |  |
|-------------------|----|-------------------|-------------------------------------|------------------------------|---|--|
| June 30, 2014     | \$ | 236,878           | 100%                                | \$                           | - |  |
| June 30, 2013     |    | 232,518           | 100%                                |                              | - |  |
| June 30, 2012     |    | 253,683           | 100%                                |                              | - |  |

The program's funding provides for periodic County contributions at actuarially determined rates that are sufficient to accumulate adequate assets to pay benefits when due. At year end the plan had net assets available for benefits totaling \$1,476,928. Unfunded past service costs total \$270,710 and will be fully amortized in 3 years. The plan additions fund the cost of administering the plan.

#### D. Funding Status and Funding Progress

As of June 30, 2014, the most recent actuarial valuation date, the plan was funded 55.21%. The actuarial accrued liability for benefits was \$2,675,318 resulting in an UAAL of \$1,198,390.

The schedule of funding progress, presented as RSI following the Notes to Financial Statements, presents multi-year information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial liabilities for benefits.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### Note 12. Landfill Closure and Postclosure Costs

#### Permit #30

The County stopped accepting waste at its old landfill site, permit #30, on October 8, 1993. In accordance with federal and state laws, the County placed a final cover on this site and was required to perform certain maintenance and monitoring functions for ten years after closure. The site was certified as closed by the Virginia Department of Environmental Quality (DEQ) on July 2, 1996. The cumulative amount of estimated postclosure care costs to date for this site, less amounts expended for such costs to date, totals \$1,429,443.

The presence of certain contaminants in the groundwater extends the monitoring period in excess of the initial requirement. The estimated liability is based on the DEQ continuing to accept the current remedy enacted as discussed below and documented in the Corrective Action Permit dated November 21, 2006. If groundwater conditions change significantly prompting DEQ to require a change to the current remedy the actual costs will likely increase. Also, actual costs may be higher due to inflation, changes in technology, changes in regulations, or other unforeseen circumstances. This amount is included in the long-term liabilities of the primary government.

The County's current plan of remediation consists of existing engineering and institutional controls (closure, capping, and site access restriction) coupled with groundwater remediation by monitored natural attenuation. This remedy consists of conducting groundwater and surface water monitoring at wells and springs on the site. It is the opinion of the County and its external engineer, based upon data observed to date, that during the next ten (10) years, the groundwater contaminants will decrease to an acceptable level and the County will be released from requirements of corrective action, and will petition DEQ to suspend all postclosure care activities including groundwater and gas monitoring.

#### Permit #560

The County's active landfill site, permit #560, began accepting waste on October 9, 1993. State and federal laws and regulations require the County to place a final cover on this landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions for thirty (30) years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used, as of each balance sheet date. The \$4,604,559 reported as landfill closure and postclosure care liability as of June 30, 2014 represents the cumulative amount reported to date based on the use of approximately 68% of the estimated capacity of the landfill. The County will recognize the remaining estimated cost of closure and postclosure care of \$2,146,150 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2014. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The County expects its disposal area to reach capacity in 2022.

The County uses the financial test method for demonstrating assurance for postclosure care.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### **Note 13. Fund Balances**

In accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the County classifies governmental fund balances as follows:

- Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form such as inventories and prepaids or they legally or contractually required to be maintained intact.
- **Restricted** fund balance includes amounts that have constraints placed on the use by external sources such as creditors, grantors, contributors, or laws or regulations of other governments or are imposed by law through constitutional provisions or enabling legislation.
- Committed fund balance includes amounts that can be used only for the specific purposes pursuant to constraints imposed by formal action of the highest level of decision making authority the Board. Formal Board action includes the annual adoption of the County's Budget and Appropriation Resolutions, budget amendments appropriating funds and resources, and budget amendments to carry forward appropriations that were unexpended at fiscal year end.
- **Assigned** fund balance includes amounts that are constrained by the government's intent to be used for specific purposes but are neither restricted nor committed. Fund balance may be assigned either through the encumbrance process as a result of normal purchasing activity or by the Board or an official delegated that authority.
- Unassigned fund balance is the positive fund balance within the General Fund which has not been classified as Restricted, Committed, or Assigned and negative fund balances in other governmental funds.

The County considers restricted fund balance to be spent when an expenditure is incurred for purposes for which restricted and unrestricted fund balance are available unless prohibited by legal documents of contracts. When an expenditure is incurred for purposes for which committed, assigned or unassigned amounts are available, the County considers committed fund balance to be spent first, then assigned fund balance, and lastly unassigned fund balance.

The General Fund reserve target is 10% of current year budgeted appropriations. For the purpose of determining if the target has been met, the unassigned fund balance is compared with the annual appropriations budget.

A schedule of the County fund balances is on the following page.

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

Note 13. Fund Balances (Continued)

|   | General Fund  | School Board |
|---|---------------|--------------|
| Nons pendable:                                |               |              |
| Inventories                                   | \$ 59,616     | \$ 109,795   |
| Prepaids                                      | 177,610       | 104,173      |
| Long-term portion of loans/note receivable    | 380,239       |              |
| Total nonspendable                            | 617,465       | 213,968      |
| Restricted for:                               |               |              |
| Judicial administration                       | 11,291        | _            |
| Public safety                                 | 271,197       | _            |
| Public works                                  | 18,030        | -            |
| Debt service                                  | 3             | 6            |
| Other purposes                                | 4,517         | _            |
| Total restricted                              | 305,038       | 6            |
| Committed to:                                 |               |              |
| Public works                                  | 259,096       | -            |
| Health self insurance                         | <u>-</u>      | 202,721      |
| Education-operating                           | _             | 37,496       |
| Education-nutrition                           | _             | 16,950       |
| Education-textbooks                           | _             | 48           |
| Education-maintenance projects                | _             | 572,818      |
| Capital projects                              | 9,740,712     | 59,872       |
| Total committed                               | 9,999,808     | 889,905      |
| Assigned to:                                  |               |              |
| Judicial administration                       | 25,252        | -            |
| Public safety                                 | 1,713,880     | -            |
| Health and welfare                            | 66,151        | -            |
| Education                                     | 203,696       | -            |
| Education-nutrition                           | -             | 1,598,175    |
| Education-textbooks                           | -             | 1,156,415    |
| Education-maintenance projects                | -             | 191,690      |
| Funding of subsequent year budget             | 20,182,043    | -            |
| Subsequent year appropriation of fund balance | 496,048       |              |
| Total assigned                                | 22,687,070    | 2,946,280    |
| Unassigned                                    | 13,274,315    | (322,767)    |
| Total fund balances                           | \$ 46,883,696 | \$ 3,727,392 |

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### Note 14. Risk Management

The risk management programs of the County and School Board are as follows:

#### **Worker's Compensation**

Worker's Compensation Insurance is provided through VaCorp for both the County and the School Division. Benefits are those afforded through the Commonwealth of Virginia as outlined in *Code of Virginia* §65.2-100. Premiums are based on covered payroll, job rates and claims experience. Total premiums paid for the current year were \$282,647 and \$323,745 for the County and School Division, respectively.

#### **General Liability and Other**

The County provides general liability and other insurance through VaCorp. General liability and business automobile have a \$2,000,000 limit. Boiler and machinery insurance has a \$50,000,000 limit and all other property insurance is covered as per the statement of values. Furthermore, public officials' liability insurance has a \$1,000,000 limit and line of duty coverage is provided pursuant to *Code of Virginia §9.1-400*. Total premiums for the current fiscal year were \$236,159.

The School Division provides general liability and other insurance through the VaCorp. General liability and business automobile have a \$5,000,000 limit. Boiler and machinery insurance has a \$50,000,000 limit and property insurance is covered as per the statement of values. Additional insurance policies for Virginia High School League sports and B-Team sports are provided through the Virginia High School League; insurance for out-of-season interscholastic practices is provided through Gerber Life. Total premiums for the current fiscal year were \$402,676.

#### **Health care**

The County carried commercial insurance for employee health insurance plans for the year ended June 30, 2014.

The School Board's professionally administered self-insured health program provides healthcare coverage for employees, retirees and their dependents. Risk management activities are accounted for in the School Operating Fund. Monthly premiums are based upon estimates from the School Board's benefit consultant that should cover administrative expenses, stop loss insurance premiums, and claims. A stop loss insurance contract executed with an insurance carrier covers claims in excess of \$250,000 per covered individual per contract year. For the year ended June 30, total claims expense was \$10,032,828. Administrative fees and stop loss premiums for the year ended June 30 totaled \$939,921. Estimated incurred but not reported (IBNR) claims at June 30 based on prior experience totaled \$780,000. Changes in the balance of claims payable liability during the past year is as follows:

|   | Health    |             |  |  |  |
|---|-----------|-------------|--|--|--|
|   | Insurance |             |  |  |  |
| Unpaid Claims at July 1                   | \$        | 944,097     |  |  |  |
| Incurred claims                           |           |             |  |  |  |
| (including IBNR and changes in estimates) |           | 10,032,828  |  |  |  |
| Claim payments                            |           | (9,868,188) |  |  |  |
| Unpaid claims at June 30                  | \$        | 1,108,737   |  |  |  |

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### Note 15. Related Organizations, Jointly Governed Organizations, and Joint Ventures

The following organizations are excluded from the accompanying financial statements:

#### **Related Organizations:**

#### **Bedford Regional Water Authority (BRWA):**

The BRWA (formerly the Bedford County Public Service Authority) was created pursuant to the Water and Sewer Authorities Act Chapter 28, Title 15.1 *Code of Virginia* of 1950, as amended, and in accordance with the Reversion Agreement executed in August, 2012 between the Bedford County Board of Supervisors and the Bedford City Council. The BRWA operates on a Board-Administrator form of government. Its Board consists of a chairman and six other board members.

The BRWA serves the water and sewer needs of the Smith Mountain Lake, Forest, New London, and Boonsboro areas of the County as well as the Town of Bedford. The County contributes funding annually to the BRWA to assist in the payment of debt service for water and sewer lines and plant expansion.

#### **Jointly Governed Organizations:**

Horizon Behavioral Health (HBH)

The County, in conjunction with the Counties of Amherst, Appomattox, and Campbell, and the City of Lynchburg, participates in HBH, whose board is composed of two members from each of the participating localities. The County contributed \$111,211 for operations to HBH for 2014.

Blue Ridge Regional Jail Authority (BRRJA)

The County, in conjunction with the Counties of Amherst, Appomattox, Campbell, and Halifax, and the City of Lynchburg, participates in the BRRJA. Each member jurisdiction pays a per diem charge for each day that one of its prisoners is at any regional jail facility. In accordance with the service agreement, the Authority has divided the per diem charge into an operating and debt service components. The per diem charge is based upon an assumed number of prisoner days, and is subject to adjustment at the end of each fiscal year.

#### **Joint Ventures:**

Bedford Joint Economic Development Authority (BJEDA)

The County, in conjunction with the City of Bedford (now "Town"), created BJEDA, which was composed of a seven-member board of directors appointed by the participating localities. The City previously contributed a percentage of enterprise fund revenues to the BJEDA each year to fund expenses. The City and County shared equally any additional amounts necessary to cover the BJEDA costs. As a result of reversion, BJEDA was dissolved as of June 30, 2014. Complete financial statements of the BJEDA can be obtained from the Director of Finance and Administration, Town of Bedford, Virginia.

# NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### Note 15. Related Organizations, Jointly Governed Organizations, and Joint Ventures (Continued)

**Joint Ventures: (Continued)** 

Region 2000 Radio Communications Board

The County, along with the County of Amherst and City of Lynchburg, is a participant in the development and operation of a regional radio communication system, the Region 2000 Radio Communications Board (the "Board"). Each participant agreed to contribute its pro rata share for annual capital and operational costs, as well as any annual deficit. The Board issued debt of \$13.1 million in May 2012 for the upgrade and replacement of the existing system. Each participant agreed to contribute its pro rata share towards debt service payments of the Board. The County's share will be 41.90%, and annual contributions for debt service will approximate \$465,000. An asset or obligation is not reflected at June 30 because the system has yet to be constructed.

Tri-County Lake Administrative Commission (TLAC)

The County, in conjunction with the Counties of Franklin and Pittsylvania, created TLAC, which is composed of an eight-member board of directors appointed by the participating localities to carry out lake planning duties as may be assigned by the respective Boards of Supervisors. Such duties may include, but are not limited to, navigation marker issues, debris cleanup, and coordination with American Electric Power on lake-related issues. The County is responsible for annual contributions of 45% to TLAC, which equaled \$113,244 for 2014. Separate financial statements for TLAC are not available.

#### Note 16. Commitments and Contingencies

#### Litigation

The County is a potential defendant in litigation involving claims for damages of various types. County officials estimate that any ultimate liability not covered by insurance will have an immaterial effect on the County's financial position.

#### **Special Purpose Grants**

Special purpose grants are subject to audit to determine compliance with their requirements. County officials believe that if any refunds are required, they will be immaterial.

#### **Note 17. Lease Commitments**

The County is leasing from the Town of Bedford its middle school for successive terms of one year for a maximum total period of six years. The remaining annual lease commitments are as follows:

| Year Ending June 30, |                 |
|----------------------|-----------------|
| 2015                 | \$<br>120,000   |
| 2016                 | 120,000         |
| 2017                 | 450,000         |
| 2018                 | 450,000         |
| 2019                 | <br>750,000     |
|                      | \$<br>1,890,000 |

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

#### **Note 18. Subsequent Event**

Subsequent to year end, the School Board entered into a master equipment lease-purchase agreement in the amount of \$1,271,888 to fund the purchase of 14 new school buses. The agreement requires annual payments of principal and interest of approximately \$191,456 through November 2020.

#### **Note 19. Other Matters**

On July 1, 2013, the City of Bedford, Virginia reverted to Town status. The reversion agreement provided for certain capital assets with a value of \$2,132,737 to be transferred to the County from the Town, including the Library and an elementary school. Due to the reversion, the School Board receives an increase in state education funding for 15 years. In consideration for the assets received from the Town, the County agreed to pay the Town \$500,000 annually for a period of 15 years. For any year in which the additional state education funding exceeds \$4 million, the County will pay the Town an additional \$250,000. For any year in which the additional state education funding is less than \$4 million, the payment to the Town will be reduced by a formula described in the reversion agreement. For the year ended June 30, 2014, the County paid the Town \$750,000, which was the Town's share of additional funding for the year.

#### Note 20. New Accounting Standards

The Governmental Accounting Standards Board (GASB) has issued the following Statements which are not yet effective.

GASB Statements No. 68, Accounting and Financial Reporting for Pensions replaces the requirements of GASB Statements No. 27 and No. 50 as they relate to governments that provide pensions through pension plans administered as trusts or similar arrangements that meet certain criteria. The Statement requires governments providing defined benefit pensions to recognize the long-term obligation for pension benefits as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. The Statement also enhances accountability and transparency through revised and new note disclosures and required supplementary information, including disclosing descriptive information about the types of benefits provided, how contributions to the pension plan are determined, and assumptions and methods used to calculate the pension liability. This Statement will be effective for the year ending June 30, 2015.

GASB Statement No. 69, Government Combinations and Disposals of Government Operations was issued to provide governmental guidance on governmental combinations and disposals of governmental operations that does not conflict with GASB Statement No. 34. The objective of this Statement is to improve financial reporting by addressing accounting and financial reporting for government combinations and disposals of government operations. A disposal of a government's operations results in the removal of specific activities of a government. This Statement requires disclosures to be made about government combinations and disposals of government operations to enable financial Statement users to evaluate the nature and financial effects of those transactions. This Statement will be effective for the year ending June 30, 2015.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2014

## **Note 20. New Accounting Standards (Continued)**

GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68 was issued to address an issue regarding application of the transition provisions of GASB Statement No. 68, Accounting and Financial Reporting for Pensions. This Statement amends GASB Statement No. 68 to require that, at transition, a government recognize a beginning deferred outflow of resources for its pension contributions, if any, made subsequent to the measurement date of the beginning net pension liability. The requirements of this Statement will eliminate the source of a potential significant understatement of restated beginning net position and expense in the first year of implementation of Statement 68 in the accrual-basis financial statements of employers and non-employer contributing entities. This Statement will be effective for the year ending June 30, 2015.

Management has not yet evaluated the effects, if any, of adopting these standards.

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# REQUIRED SUPPLEMENTAL INFORMATION

#### Schedules of Funding Progress VRS, LOSAP, and OPEB June 30, 2014

| Actuarial<br>Valuation<br>Date |     | Actuarial<br>Value of<br>Assets<br>(a) |       | Actuarial<br>Accrued<br>Liability<br>(b) |       | Unfunded Actuarial Accrued bility (UAAL) (b-a) | Funded<br>Ratio<br>(a/b) | Annual<br>Covered<br>Payroll<br>(c) |                          | Covered<br>Payroll |  | UAAL as a<br>Percentage<br>of Payroll<br>(b-a)/c |
|--------------------------------|-----|--|-------|--|-------|--|--------------------------|-------------------------------------|--------------------------|--------------------|--|--|
|                                |     |  |       | Virgin                                   | ia Re | tirement Syste                                 | m                        |                                     |                          |                    |  |  |
| County                         |     |  |       |  |       |  |                          |                                     |                          |                    |  |  |
| June 30, 2013                  | \$  | 45,495,171                             | \$    | 55,835,035                               | \$    | 10,339,864                                     | 81.48 %                  | \$                                  | 17,099,585               | 60.47 %            |  |  |
| June 30, 2012<br>June 30, 2011 |     | 43,037,109<br>42,184,384               |       | 54,541,234<br>52,789,743                 |       | 11,504,125<br>10,605,359                       | 78.91<br>79.91           |                                     | 16,572,730<br>16,652,826 | 69.42<br>63.69     |  |  |
| Component unit                 | -Sc | chool Board-                           | Non   | -Profession                              | al Em | ployees  |                          |                                     |                          |                    |  |  |
| June 30, 2013                  | \$  | 16,592,551                             | \$    | 18,611,294                               | \$    | 2,018,743                                      | 89.15 %                  | \$                                  | 5,294,157                | 38.13 %            |  |  |
| June 30, 2012                  |     | 15,880,831                             |       | 18,523,172                               |       | 2,642,341                                      | 85.73                    |                                     | 5,275,472                | 50.09              |  |  |
| June 30, 2011                  |     | 15,732,707                             |       | 18,091,226                               |       | 2,358,519                                      | 86.96                    |                                     | 5,381,730                | 43.82              |  |  |
|                                |     | Fi                                     | re aı | nd Rescue L                              | ength | of Service Awa                                 | ards Program             |                                     |                          |                    |  |  |
| County                         |     |  |       |  |       |  |                          |                                     |                          |                    |  |  |
| June 30, 2014                  | \$  | 1,476,928                              | \$    | 2,675,318                                | \$    | 1,198,390                                      | 55.21 %                  |                                     | NA                       | NA                 |  |  |
| June 30, 2013                  |     | 1,325,567                              |       | 2,545,175                                |       | 1,219,608                                      | 52.08                    |                                     | NA                       | NA                 |  |  |
| June 30, 2012                  |     | 1,140,966                              |       | 2,477,705                                |       | 1,336,739                                      | 46.05                    |                                     | NA                       | NA                 |  |  |
|                                |     |  |       | Other Post-                              | Empl  | oyment Benefit                                 | t Plans                  |                                     |                          |                    |  |  |
| County                         |     |  |       |  |       |  |                          |                                     |                          |                    |  |  |
| June 30, 2013                  | \$  | -                                      | \$    | 480,000                                  | \$    | 480,000  | 0.00 %                   | \$                                  | 17,099,585               | 2.81 %             |  |  |
| June 30, 2012                  |     | -                                      |       | 457,000                                  |       | 457,000  | 0.00                     |                                     | 16,572,730               | 2.76               |  |  |
| June 30, 2011                  |     | -                                      |       | 523,000                                  |       | 523,000  | 0.00                     |                                     | 16,652,826               | 3.14               |  |  |
| Component unit                 | - S | chool Board                            |       |  |       |  |                          |                                     |                          |                    |  |  |
| June 30, 2013                  | \$  | -                                      | \$    | 5,148,000                                | \$    | 5,148,000                                      | 0.00 %                   | \$                                  | 54,490,895               | 9.45 %             |  |  |
| June 30, 2012                  |     | -                                      |       | 5,079,000                                |       | 5,079,000                                      | 0.00                     |                                     | 49,493,629               | 10.26              |  |  |
| June 30, 2011                  |     | -                                      |       | 5,004,000                                |       | 5,004,000                                      | 0.00                     |                                     | 50,360,550               | 9.94               |  |  |

Analysis of the dollar amounts of the actuarial value of assets, actuarial accrued liability, and unfunded actuarial accrued liability in isolation can be misleading. Expressing the actuarial value of assets as a percentage of the actuarial accrued liability (see funded ratio) provides an indication of the program's funding status on a going-concern basis. Analysis of this percentage over time indicates whether the plan is becoming financially stronger or weaker.

Historical trend information about the program is presented above as required supplemental information. This information is intended to help users assess the program's funding status on an on-going basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other public employee retirement systems.

# OTHER SUPPLEMENTAL INFORMATION

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# Agency Funds – Combining Statement of Fiduciary Net Position June 30, 2014

|                           | Reli | County<br>censing<br>nmittee | Adn | i-County Lake ninistrative mmission | Con | edford<br>nmunity<br>palition | <br>Bedford<br>Wine<br>Trail | Special<br>Velfare<br>Fund | Road<br>Escrow<br>ccounts | Land<br>sturbing<br>Bonds |    | Sheriff<br>Asset<br>eizures | Total         |
|---------------------------|------|------------------------------|-----|-------------------------------------|-----|-------------------------------|------------------------------|----------------------------|---------------------------|---------------------------|----|-----------------------------|---------------|
| Assets                    |      |                              |     | 440 =00                             |     |                               | 4.0.50                       | • • • • • •                | <0.400                    | 10.610                    | •  |                             |               |
| Cash and cash equivalents | \$   | -                            | \$  | 410,708                             | \$  | 1,216                         | \$<br>4,363                  | \$<br>28,398               | \$<br>62,422              | \$<br>48,612              | \$ | 37,766                      | \$<br>593,485 |
| Security deposits         |      | -                            |     | 900                                 |     | -                             | -                            | -                          | -                         | -                         |    | -                           | 900           |
| Accounts receivable       |      | 1,111                        |     | 565                                 |     |                               | <br>                         | <br>                       | <br>                      | -                         |    |                             | <br>1,676     |
| Total assets              | \$   | 1,111                        | \$  | 412,173                             | \$  | 1,216                         | \$<br>4,363                  | \$<br>28,398               | \$<br>62,422              | \$<br>48,612              | \$ | 37,766                      | \$<br>596,061 |
| Liabilities               |      |                              |     |                                     |     |                               |                              |                            |                           |                           |    |                             |               |
| Accounts payable          | \$   | 1,111                        | \$  | 2,552                               | \$  | -                             | \$<br>357                    | \$<br>-                    | \$<br>-                   | \$<br>-                   | \$ | -                           | \$<br>4,020   |
| Accrued liabilities       |      | -                            |     | 2,655                               |     | -                             | -                            | -                          | -                         | -                         |    | -                           | 2,655         |
| Amounts held for others   |      |                              |     | 406,966                             |     | 1,216                         | <br>4,006                    | <br>28,398                 | <br>62,422                | <br>48,612                |    | 37,766                      | <br>589,386   |
| Total liabilities         | \$   | 1,111                        | \$  | 412,173                             | \$  | 1,216                         | \$<br>4,363                  | \$<br>28,398               | \$<br>62,422              | \$<br>48,612              | \$ | 37,766                      | \$<br>596,061 |

# Agency Funds – Combining Statement of Changes in Fiduciary Net Position and Liabilities For the Year Ended June 30, 2014

|   | Balance<br>Beginning |         | A  | dditions | De       | ductions |    | Balance<br>Ending |  |  |
|---|----------------------|---------|----|----------|----------|----------|----|-------------------|--|--|
| <b>Tri-County Relicensing Committee</b>   |                      |         |    |          |          |          |    |                   |  |  |
| Assets: Accounts receivable               | ¢                    |         | ¢  | 2 400    | ¢        | 2 200    | ¢  | 1 111             |  |  |
| Accounts receivable                       | \$                   |         | \$ | 3,400    | \$       | 2,289    |    | 1,111             |  |  |
| Liabilities:                              |                      |         |    |          |          |          |    |                   |  |  |
| Accounts payable                          | \$                   |         | \$ | 3,400    | \$       | 2,289    | \$ | 1,111             |  |  |
| Tri-County Lake Administrative Commission |                      |         |    |          |          |          |    |                   |  |  |
| Assets:                                   |                      |         |    |          |          |          |    |                   |  |  |
| Cash and cash equivalents                 | \$                   | 333,829 | \$ | 275,442  | \$       | 198,563  | \$ | 410,708           |  |  |
| Security deposits                         |                      | 900     |    | -        |          |          |    | 900               |  |  |
| Accounts receivable                       |                      | 2,555   | _  | 273,452  |          | 275,442  |    | 565               |  |  |
|   | \$                   | 337,284 | \$ | 548,894  | \$       | 474,005  | \$ | 412,173           |  |  |
| Liabilities:                              |                      |         |    |          |          |          |    |                   |  |  |
| Accounts payable                          | \$                   | 2,518   | \$ | 86,905   | \$       | 86,871   | \$ | 2,552             |  |  |
| Accrued liabilities                       |                      | 1,002   |    | 113,345  |          | 111,692  |    | 2,655             |  |  |
| Amounts held for others                   |                      | 333,764 |    | 73,202   |          |          |    | 406,966           |  |  |
|   | \$                   | 337,284 | \$ | 273,452  | \$       | 198,563  | \$ | 412,173           |  |  |
| Bedford Community Coalition               |                      |         |    |          |          |          |    |                   |  |  |
| Assets:                                   |                      |         |    |          |          |          |    |                   |  |  |
| Cash and cash equivalents                 | \$                   | 1,580   | \$ | 3        | \$       | 367      | \$ | 1,216             |  |  |
|   | Ť                    | -,      |    |          | _        |          |    | -,                |  |  |
| Liabilities:                              |                      |         |    |          |          |          |    |                   |  |  |
| Amounts held for others                   | \$                   | 1,580   | \$ | 3        | \$       | 367      | \$ | 1,216             |  |  |
| Bedford Wine Trail                        |                      |         |    |          |          |          |    |                   |  |  |
| Assets:                                   |                      |         |    |          |          |          |    |                   |  |  |
| Cash and cash equivalents                 | \$                   | 3,579   | \$ | 2,400    | \$       | 1,616    | \$ | 4,363             |  |  |
| Liabilities:                              |                      |         |    |          |          |          |    |                   |  |  |
| Accounts payable                          |                      | _       |    | 1,973    |          | 1,616    |    | 357               |  |  |
| Accrued liabilities                       |                      | _       |    | _        |          | -        |    | _                 |  |  |
| Amounts held for others                   |                      | 3,579   |    | 427      |          | _        |    | 4,006             |  |  |
|   | \$                   | 3,579   | \$ | 2,400    | \$       | 1,616    | \$ | 4,363             |  |  |
| C · LW/ 16 E L                            |                      |         | ·  |          | <u> </u> |          | •  |                   |  |  |
| Special Welfare Fund Assets:              |                      |         |    |          |          |          |    |                   |  |  |
| Cash and cash equivalents                 | \$                   | 78,518  | \$ | 197,756  | \$       | 247,876  | \$ | 28,398            |  |  |
| cush and cush equivalents                 | Ψ                    | 70,510  | Ψ  | 177,730  | Ψ        | 217,070  | Ψ  | 20,370            |  |  |
| Liabilities:                              |                      |         |    |          |          |          |    |                   |  |  |
| Amounts held for others                   |                      | 78,518  | \$ | 197,756  | \$       | 247,876  | \$ | 28,398            |  |  |
| Road Escrow Accounts                      |                      |         |    |          |          |          |    |                   |  |  |
| Assets:                                   |                      |         |    |          |          |          |    |                   |  |  |
| Cash and cash equivalents                 | \$                   | 60,310  | \$ | 2,112    | \$       |          | \$ | 62,422            |  |  |
| T : 1 20:                                 |                      |         |    |          |          |          |    |                   |  |  |
| Liabilities: Amounts held for others      | ¢                    | 60.210  | ¢  | 2 1 1 2  | ¢        |          | ¢  | 62 422            |  |  |
| Amounts neig for others                   |                      | 60,310  | \$ | 2,112    | \$       |          |    | 62,422            |  |  |

# Agency Funds – Combining Statement of Changes in Fiduciary Net Position and Liabilities For the Year Ended June 30, 2014

|                               | Balance<br>Beginning |         | Additions |         | Deductions |         |    | Balance<br>Ending |
|-------------------------------|----------------------|---------|-----------|---------|------------|---------|----|-------------------|
| Land Disturbing Bonds         |                      |         |           |         |            |         |    |                   |
| Assets:                       |                      |         |           |         |            |         |    |                   |
| Cash and cash equivalents     | \$                   | 152,967 | \$        | 15,208  | \$         | 119,563 | \$ | 48,612            |
| Liabilities:                  |                      |         |           |         |            |         |    |                   |
| Amounts held for others       | \$                   | 152,967 | \$        | 15,208  | \$         | 119,563 | \$ | 48,612            |
| Sheriff Asset Seizures        |                      |         |           |         |            |         |    |                   |
| Assets:                       |                      |         |           |         |            |         |    |                   |
| Cash and cash equivalents     |                      | 35,098  | \$        | 14,404  | \$         | 11,736  | \$ | 37,766            |
| Liabilities:                  |                      |         |           |         |            |         |    |                   |
| Amounts held for others       | \$                   | 35,098  | \$        | 14,404  | \$         | 11,736  | \$ | 37,766            |
| Total Fiduciary Funds Assets: |                      |         |           |         |            |         |    |                   |
| Cash and cash equivalents     | \$                   | 665,881 | \$        | 507,325 | \$         | 579,721 | \$ | 593,485           |
| Security deposits             | 4                    | 900     | Ψ         | -       | Ψ.         | -       | Ψ  | 900               |
| Accounts receivable           |                      | 2,555   |           | 276,852 |            | 277,731 |    | 1,676             |
| Total assets                  | \$                   | 669,336 | \$        | 784,177 | \$         | 857,452 | \$ | 596,061           |
| Liabilities:                  |                      |         |           |         |            |         |    |                   |
| Accounts payable              | \$                   | 2,518   | \$        | 92,278  | \$         | 90,776  | \$ | 4,020             |
| Accrued liabilities           |                      | 1,002   |           | 113,345 |            | 111,692 |    | 2,655             |
| Amounts held for others       |                      | 665,816 |           | 303,112 |            | 379,542 |    | 589,386           |
| Total liabilities             | \$                   | 669,336 | \$        | 508,735 | \$         | 582,010 | \$ | 596,061           |

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# DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD

**SPECIAL REVENUE FUNDS** – Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes. The component unit – School Board has the following special revenue funds.

**School Operating Fund** – Accounts for the primary operating activities of the public school system.

**School Nutrition Fund** – Accounts for revenues and expenditures associated with the food services within the school system.

**School Textbook Fund** – Accounts for the state and local funds provided for the purchase of textbooks.

**CAPITAL PROJECTS FUNDS** – Capital projects funds are used to account for revenues and expenditures related to major construction and renovation. The component unit – School Board has the following capital projects fund.

**School Capital Projects Fund** – Accounts for revenues and expenditures related to major construction and renovation projects of the school system.

#### Discretely Presented Component Unit – Bedford County School Board Combining Balance Sheet Year Ended June 30, 2014

|   | S             | pecial   | Revenue Fu |                      |         | Total    |    |            |
|---|---------------|----------|------------|----------------------|---------|----------|----|------------|
|   |               |          |            |                      | Capital |          |    | vernmental |
|   | Operating     |          | Nutrition  | <br><u>Fextbooks</u> |         | Projects |    | Funds      |
| ASSETS                                  |               |          |            |                      |         |          |    |            |
| Cash and cash equivalents               | \$ 2,117,390  | \$       | 1,940,735  | \$<br>1,186,398      | \$      | 71,644   | \$ | 5,316,167  |
| Receivables, net                        | 3,561,219     |          | 1,288      | -                    |         | -        |    | 3,562,507  |
| Due from primary government             | 7,761,530     |          | _          | -                    |         | -        |    | 7,761,530  |
| Due from other funds                    | 34,676        |          | _          | -                    |         | -        |    | 34,676     |
| Prepaids                                | 75,300        |          | 28,873     | -                    |         | -        |    | 104,173    |
| Inventories                             | _             |          | 109,795    | _                    |         | _        |    | 109,795    |
| Restricted cash and investments         | 6             |          | <u>-</u>   | <br>                 |         |          |    | 6          |
| Total assets                            | \$ 13,550,121 | \$       | 2,080,691  | \$<br>1,186,398      | \$      | 71,644   | \$ | 16,888,854 |
| LIABILITIES                             |               |          |            |                      |         |          |    |            |
| Accounts payable and accrued expenses   | \$ 1,153,693  | \$       | 5,285      | \$<br>29,935         | \$      | 19,022   | \$ | 1,207,935  |
| Accrued payroll and related liabilities | 9,642,942     |          | 286,937    | -                    |         | -        |    | 9,929,879  |
| Due to other funds                      | -             |          | 34,676     | -                    |         | -        |    | 34,676     |
| Self insurance                          | 1,305,872     |          | -          | -                    |         | -        |    | 1,305,872  |
| Deferred revenue                        | 683,100       |          | -          | <br>                 | -       |          |    | 683,100    |
| Total liabilities                       | 12,785,607    |          | 326,898    | <br>29,935           |         | 19,022   |    | 13,161,462 |
| FUND BALANCES                           |               |          |            |                      |         |          |    |            |
| Fund balances:                          |               |          |            |                      |         |          |    |            |
| Nonspendable                            | 75,300        |          | 138,668    | -                    |         | -        |    | 213,968    |
| Restricted                              | 6             |          | -          | -                    |         | -        |    | 6          |
| Committed                               | 813,035       |          | 16,950     | 48                   |         | 59,872   |    | 889,905    |
| Assigned                                | 191,690       |          | 1,598,175  | 1,156,415            |         | -        |    | 2,946,280  |
| Unassigned                              | (315,517)     | <u> </u> | _          | _                    |         | (7,250)  |    | (322,767)  |
| Total fund balances                     | 764,514       |          | 1,753,793  | <br>1,156,463        |         | 52,622   |    | 3,727,392  |
|   |               |          |            |                      |         |          |    |            |

| Capital assets used in governmental activities are not financial          |               |
|---|---------------|
| resources and therefore are not reported in the funds.                    | 96,209,927    |
| Long-term liabilities, such as compensated absences (\$1,706,614), other  |               |
| post-employment benefits (\$1,145,609), capital leases (\$1,723,310), and |               |
| accrued interest (\$38,820) do not require the use of current financial   |               |
| resources and are not reported as expenditures in governmental funds.     | (4,614,353)   |
| Other long-term assets are not available to pay for current-period        |               |
| expenditures and therefore are deferred in the funds.                     | 2,891,043     |
|   |               |
| Net position of governmental activities                                   | \$ 98,214,009 |

#### Discretely Presented Component Unit – Bedford County School Board Combining Statement of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended June 30, 2014

|  | Spec               | ial Revenue Fu        | nds               |                     |    |                               |
|--|--------------------|-----------------------|-------------------|---------------------|----|-------------------------------|
|  | Operating          | Nutrition             | Textbooks         | Capital<br>Projects | Go | Total<br>evernmental<br>Funds |
| REVENUES  Revenue from use of money and property Charges for services  | \$ 949<br>611,151  | \$ 8,219<br>1,866,700 | \$ 2,290          | \$ 19<br>-          | \$ | 11,477<br>2,477,851           |
| Other<br>Intergovernmental:  | 598,533            | -                     | 1,295             | -                   |    | 599,828                       |
| County of Bedford  | 33,593,756         | -                     | _                 | 877,252             |    | 34,471,008                    |
| Commonwealth of Virginia   | 52,854,530         | 55,227                | 600,132           | -                   |    | 53,509,889                    |
| Federal government   | 5,081,345          | 2,127,131             |                   |                     |    | 7,208,476                     |
| Total revenues   | 92,740,264         | 4,057,277             | 603,717           | 877,271             |    | 98,278,529                    |
| EXPENDITURES Current:  |                    |                       |                   |                     |    |                               |
| Instructional  | 67,695,497         | -                     | 372,952           | 1,056,279           |    | 69,124,728                    |
| Administration, attendance, and health   | 3,616,048          | -                     | -                 | -                   |    | 3,616,048                     |
| Pupil transportation services Operations and maintenance services  | 7,886,469          | -                     | -                 | -                   |    | 7,886,469                     |
| Nutrition services   | 9,766,806          | 4,091,521             | _                 | _                   |    | 9,766,806<br>4,091,521        |
| Technology   | 4,251,721          | -,071,521             | _                 | -                   |    | 4,251,721                     |
| Debt Service:  | , ,                |                       |                   |                     |    | , ,                           |
| Principal  | 831,788            | -                     | -                 | -                   |    | 831,788                       |
| Interest and other fiscal charges  | 50,839             |                       |                   |                     |    | 50,839                        |
| Total expenditures   | 94,099,168         | 4,091,521             | 372,952           | 1,056,279           |    | 99,619,920                    |
| Excess (deficiency) of revenues over expenditures  | (1,358,904)        | (34,244)              | 230,765           | (179,008)           |    | (1,341,391)                   |
| OTHER FINANCING SOURCES Capital lease proceeds   | 1,095,679          |                       |                   |                     |    | 1,095,679                     |
| Total other financing sources  | 1,095,679          | -                     | -                 | -                   |    | 1,095,679                     |
| Net change in fund balances  | (263,225)          | (34,244)              | 230,765           | (179,008)           |    | (245,712)                     |
| Fund balance, beginning  | 1,027,739          | 1,788,037             | 925,698           | 231,630             |    |                               |
| Fund balance, ending   | \$ 764,514         | \$ 1,753,793          | \$ 1,156,463      | \$ 52,622           |    |                               |
| Adjustments for the Statement of Activities: Governmental funds report capital outlays as expento allocate those expenditures over the life of the acapital outlays in the current period. |                    |                       |                   |                     |    | (2,605,405)                   |
| The net effect of various transactions involving capit   | tal assets (sales, | trade-ins) is to d    | ecrease net posi  | tion.               |    | 1,284,007                     |
| Debt issuance proceeds provide current financial res long-term liabilities in the Statement of Net Positi funds, but the payment reduces long-term liabiliti repayments exceeded proceeds. | on. Repayment      | of principal is an    | n expenditure in  | the governmental    |    | (263,891)                     |
| Revenues in the Statement of Activities that do not the funds.   | provide current f  | financial resource    | es are not report | ed as revenues in   |    | 221,586                       |
| Some expenses reported in the Statement of Activiti<br>therefore, are not reported as expenditures in gove   |                    | the use of curre      | nt financial reso | urces and,          |    | (155,847)                     |
| Change in net position of governmental activities  |                    |                       |                   | į                   | \$ | (1,765,262)                   |

#### Discretely Presented Component Unit – Bedford County School Board Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Cash Basis For the Year Ended June 30, 2014

|  |              | Opera                                     | ating      |            |
|--|--------------|---|------------|------------|
|  | Budgeted     | Variance with<br>Final Budget<br>Positive |            |            |
|  | Original     | Final                                     | Actual     | (Negative) |
| REVENUES                               |              |   |            |            |
| Revenue from use of money and property | \$ -         | \$ -                                      | \$ 949     | \$ 949     |
| Charges for services                   | 460,000      | 460,000                                   | 607,438    | 147,438    |
| Other                                  | 205,000      | 205,000                                   | 656,954    | 451,954    |
| Intergovernmental:                     |              |   |            |            |
| County of Bedford                      | 38,041,103   | 39,219,612                                | 39,015,916 | (203,696)  |
| Commonwealth of Virginia               | 53,997,942   | 54,073,539                                | 53,397,214 | (676,325)  |
| Federal government                     | 4,861,229    | 4,861,229                                 | 4,979,387  | 118,158    |
| Total revenues                         | 97,565,274   | 98,819,380                                | 98,657,858 | (161,522)  |
| EXPENDITURES                           |              |   |            |            |
| Current:                               |              |   |            |            |
| Instructional                          | 66,788,461   | 66,723,461                                | 66,607,662 | 115,799    |
| Administration, attendance, and health | 3,670,312    | 3,590,312                                 | 3,570,074  | 20,238     |
| Pupil transportation services          | 7,460,064    | 7,605,064                                 | 7,587,207  | 17,857     |
| Operations and maintenance services    | 9,502,934    | 10,647,040                                | 9,736,506  | 910,534    |
| Nutrition services                     | -            | -   | -          | -          |
| Technology                             | 4,217,417    | 4,217,417                                 | 4,215,641  | 1,776      |
| Debt service                           | 6,523,499    | 6,633,499                                 | 6,627,106  | 6,393      |
| Total expenditures                     | 98,162,687   | 99,416,793                                | 98,344,196 | 1,072,597  |
| Excess (deficiency) of revenues        |              |   |            |            |
| over expenditures                      | (597,413)    | (597,413)                                 | 313,662    | 911,075    |
| Net change in fund balances            | \$ (597,413) | \$ (597,413)                              | \$ 313,662 | \$ 911,075 |

| Nutrition                       |                                 |                       |   | Textbooks        |                |                    |   |
|---------------------------------|---------------------------------|-----------------------|---|------------------|----------------|--------------------|---|
| Budgeted Amounts                |                                 |                       | Variance with<br>Final Budget<br>Positive | Budgeted Amounts |                |                    | Variance with<br>Final Budget<br>Positive |
| Original                        | Final                           | Actual                | (Negative)                                | Original         | Final          | Actual             | (Negative)                                |
| \$ 9,700<br>2,254,450<br>30,000 | \$ 9,700<br>2,254,450<br>30,000 | \$ 8,219<br>1,865,413 | \$ (1,481)<br>(389,037)<br>(30,000)       | \$ -<br>-<br>-   | \$ -<br>-<br>- | \$ 3,585<br>-<br>- | \$ 3,585<br>-<br>-                        |
| 78,624<br>2,148,502             | 78,624<br>2,148,502             | 55,227<br>2,159,606   | (23,397)<br>11,104                        | 624,524          | 624,524        | 614,645            | (9,879)                                   |
| 4,521,276                       | 4,521,276                       | 4,088,465             | (432,811)                                 | 624,524          | 624,524        | 618,230            | (6,294)                                   |
| -<br>-                          | -<br>-                          | -<br>-                | -<br>-                                    | 1,693,028        | 1,693,028      | 500,336            | 1,192,692                                 |
| -                               | -                               | -                     | -   | -                | -              | -                  | -   |
| -                               | -                               | -                     | -   | -                | -              | -                  | -   |
| 4,521,276                       | 4,521,276                       | 4,066,974             | 454,302                                   | -                | -              | -                  | -   |
|                                 |                                 |                       | <u>-</u>                                  | <u>-</u>         | <u>-</u>       |                    |   |
| 4,521,276                       | 4,521,276                       | 4,066,974             | 454,302                                   | 1,693,028        | 1,693,028      | 500,336            | 1,192,692                                 |
|                                 |                                 | 21,491                | 21,491                                    | (1,068,504)      | (1,068,504)    | 117,894            | 1,186,398                                 |
| \$ -                            | \$ -                            | \$ 21,491             | \$ 21,491                                 | \$ (1,068,504)   | \$ (1,068,504) | \$ 117,894         | \$ 1,186,398                              |

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# **SUPPORTING SCHEDULES**

# Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Cash Basis – Governmental Fund For the Year Ended June 30, 2014

|  | Budgeted      | Amounts       |               | Variance with<br>Final Budget<br>Positive |  |
|--|---------------|---------------|---------------|---|--|
|  | Original      | Final         | Actual        | (Negative)                                |  |
| Revenues   |               |               |               |   |  |
| Revenue from local sources:                            |               |               |               |   |  |
| General property taxes:                                |               |               |               |   |  |
| Real property taxes                                    | \$ 41,598,000 | \$ 41,598,000 | \$ 41,094,625 | \$ (503,375)                              |  |
| Real and personal public service                       |               |               |               |   |  |
| corporation property taxes                             | 1,325,000     | 1,325,000     | 1,336,052     | 11,052                                    |  |
| Personal property taxes (local remittance)             | 10,835,000    | 10,835,000    | 11,133,644    | 298,644                                   |  |
| Machinery and tools taxes                              | 2,451,000     | 2,451,000     | 2,425,806     | (25,194)                                  |  |
| Merchant's capital taxes                               | -             | -             | 426           | 426                                       |  |
| Mobile home taxes                                      | 130,000       | 130,000       | 132,844       | 2,844                                     |  |
| Penalties and interest                                 | 650,000       | 650,000       | 740,846       | 90,846                                    |  |
| Total general property taxes                           | 56,989,000    | 56,989,000    | 56,864,243    | (124,757)                                 |  |
| Other local taxes:                                     |               |               |               |   |  |
| Local sales and use taxes                              | 4,713,631     | 4,713,631     | 4,668,003     | (45,628)                                  |  |
| Consumer utility taxes                                 | 1,178,300     | 1,178,300     | 1,226,182     | 47,882                                    |  |
| Business licenses taxes                                | 501           | 501           | 1,220,102     | (501)                                     |  |
| Utility license tax                                    | 80,000        | 80,000        | 94,725        | 14,725                                    |  |
| Bank stock taxes                                       | 215,000       | 215,000       | 262,252       | 47,252                                    |  |
| Taxes on recordations and wills                        | 890,000       | 890,000       | 780,345       | (109,655)                                 |  |
| Transient occupancy tax                                | 350,000       | 350,000       | 392,370       | 42,370                                    |  |
| Meals tax  |               | ,             | ,             | 27,927                                    |  |
|  | 1,350,000     | 1,350,000     | 1,377,927     |   |  |
| Communications sales tax                               | 1,950,000     | 1,950,000     | 1,911,648     | (38,352)                                  |  |
| Total other local taxes                                | 10,727,432    | 10,727,432    | 10,713,452    | (13,980)                                  |  |
| Permits, privilege fees, and regulatory licenses:      |               |               |               |   |  |
| Animal licenses  | 50,000        | 50,000        | 51,667        | 1,667                                     |  |
| Building permits                                       | 250,000       | 250,000       | 309,051       | 59,051                                    |  |
| Other permits and licenses                             | 25,800        | 25,800        | 35,147        | 9,347                                     |  |
| Planning permits and fees                              | 100,000       | 100,000       | 139,254       | 39,254                                    |  |
| Total permits, privilege fees, and regulatory licenses | 425,800       | 425,800       | 535,119       | 109,319                                   |  |
| Fines and forfeitures                                  | 151,000       | 151,000       | 144,398       | (6,602)                                   |  |
| Revenue from use of money and property:                |               |               |               |   |  |
| Revenue from use of money  Revenue from use of money   | 214,045       | 214,208       | 239,696       | 25,488                                    |  |
| Revenue from use of property                           | 32,041        | 32,041        | 40,042        | 8,001                                     |  |
| Total revenue from use of money and property           | 246,086       | 246,249       | 279,738       | 33,489                                    |  |
| Total revenue from use of money and property           | 210,000       |               |               | 55,107                                    |  |

# Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Cash Basis – Governmental Fund For the Year Ended June 30, 2014

|   | Budgeted         | l Amounts        |                 | Variance with Final Budget Positive (Negative) |  |
|---|------------------|------------------|-----------------|--|--|
|   | Original         | Final            | Actual          |  |  |
| Charges for services:                       | ¢ 171.204        | ¢ 171.204        | ¢ 156.905       | ¢ (14.400)                                     |  |
| Court costs                                 | \$ 171,304       | \$ 171,304       | \$ 156,895      | \$ (14,409)                                    |  |
| Commonwealth attorney                       | 3,000            | 3,000            | 4,156           | 1,156  |  |
| Law enforcement and traffic control         | 64,500           | 96,373           | 81,299<br>1,829 | (15,074)                                       |  |
| County attorney Welfare and social services |                  | 10 100           | 51,916          | 1,829  |  |
| Comprehensive services                      | 19,100<br>89,500 | 19,100<br>89,500 | 102,419         | 32,816<br>12,919                               |  |
| Recreation fees                             | 89,300           | 89,300           | 7,367           | 7,367  |  |
| EMS cost recoveries                         | 1,400,000        | 1,400,000        | 1,495,361       | 95,361   |  |
| Other                                       | 5,000            | 5,000            | 5,454           | 454  |  |
| Total charges for services                  | 1,752,404        | 1,784,277        | 1,906,696       | 122,419  |  |
|   |                  |                  |                 |  |  |
| Miscellaneous                               | 269,690          | 339,863          | 600,707         | 260,844  |  |
| Recovered costs:                            |                  |                  |                 |  |  |
| City of Bedford – shared services           | 74,000           | 74,000           | (17,554)        | (91,554)                                       |  |
| Bedford Public Library                      | 35,000           | 35,000           | 35,000          | -  |  |
| Tri-County Lake Administrative Commission   | 6,000            | 6,000            | 6,000           | -  |  |
| Central Garage                              | 115,000          | 115,000          | 149,307         | 34,307   |  |
| Prisoner Extradition                        | -                | -                | 13,272          | 13,272   |  |
| Nursing Home                                | 200,000          | 200,000          | 227,152         | 27,152   |  |
| Other                                       |                  |                  | 2,100           | 2,100  |  |
| Total recovered costs                       | 430,000          | 430,000          | 415,277         | (14,723)                                       |  |
| Total revenue from local sources            | 70,991,412       | 71,093,621       | 71,459,630      | 366,009  |  |
| Intergovernmental revenues:                 |                  |                  |                 |  |  |
| Revenue from the Commonwealth:              |                  |                  |                 |  |  |
| Non-categorical aid:                        |                  |                  |                 |  |  |
| Personal property taxes (state remittance)  | 6,086,051        | 6,086,051        | 6,086,051       | <u>-</u>                                       |  |
| Rental taxes                                | 30,000           | 30,000           | 8,437           | (21,563)                                       |  |
| M obile home titling taxes                  | 60,000           | 60,000           | 85,168          | 25,168   |  |
| Recordation taxes                           | 230,000          | 230,000          | 268,693         | 38,693   |  |
| Railroad rolling stock taxes                | 150,000          | 150,000          | 186,651         | 36,651   |  |
| Total non-categorical aid                   | 6,556,051        | 6,556,051        | 6,635,000       | 78,949   |  |
| Categorical aid:                            |                  |                  |                 |  |  |
| Shared expenses:                            |                  |                  |                 |  |  |
| Commonwealth's Attorney                     | 524,050          | 524,050          | 533,476         | 9,426  |  |
| Sheriff                                     | 2,320,526        | 2,320,526        | 2,285,764       | (34,762)                                       |  |
| Commissioner of the Revenue                 | 191,745          | 228,849          | 229,930         | 1,081  |  |
| Treasurer                                   | 154,281          | 205,551          | 209,369         | 3,818  |  |
| Registrar and Electoral board               | 45,060           | 45,060           | 46,080          | 1,020  |  |
| Clerk of the Circuit Court                  | 396,012          | 446,407          | 447,502         | 1,095  |  |
| Communications                              | 138,409          | 138,409          | 138,125         | (284)  |  |
| Total shared expenses                       | 3,770,083        | 3,908,852        | 3,890,246       | (18,606)                                       |  |

# Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Cash Basis – Governmental Fund For the Year Ended June 30, 2014

|   | Budgeted      | d Amounts     |               | Variance with<br>Final Budget<br>Positive |
|---|---------------|---------------|---------------|---|
|   | Original      | Final         | Actual        | (Negative)                                |
| Other:                                    |               |               |               |   |
| Social services                           | \$ 2,125,880  | \$ 2,125,880  | \$ 2,014,812  | \$ (111,068)                              |
| Comprehensive services                    | 1,593,051     | 1,593,051     | 767,838       | (825,213)                                 |
| Forfeited asset seizure proceeds          | · -           | 2,391         | 2,391         | -   |
| State internet crimes                     | -             | 1,370,644     | 745,807       | (624,837)                                 |
| EMS Four for Life                         | 30,000        | 30,000        | 76,396        | 46,396                                    |
| Fire funds                                | 80,000        | 195,869       | 369,513       | 173,644                                   |
| Public safety grants                      | ·<br>-        | 88,398        | 194,868       | 106,470                                   |
| Victim witness coordinator                | 16,276        | 16,276        | 28,510        | 12,234                                    |
| Domestic violence grants                  | 128,212       | 173,940       | 177,763       | 3,823                                     |
| VJCCCA                                    | 64,475        | 70,751        | 70,751        | -   |
| Wireless E-911 grant                      | 92,400        | 92,400        | 88,171        | (4,229)                                   |
| PSAP grants                               | -             | 2,000         | 1,924         | (76)                                      |
| Record preservation grant                 | -             | 19,225        | 19,225        | -   |
| VA Commission of Arts                     | 5,000         | 5,000         | -             | (5,000)                                   |
| Juror and witness reimbursement           | 25,000        | 25,000        | 19,447        | (5,553)                                   |
| Virginia Tobacco Commission grants        | -             | 20,000        | -             | (20,000)                                  |
| VDOT Revenue Sharing                      | -             | 325,626       | 325,626       | -   |
| Other                                     | 34,289        | 34,289        | 46,888        | 12,599                                    |
| Total other categorical aid               | 4,194,583     | 6,190,740     | 4,949,930     | (1,240,810)                               |
| Total categorical aid                     | 7,964,666     | 10,099,592    | 8,840,176     | (1,259,416)                               |
| Total revenue from the Commonwealth       | 14,520,717    | 16,655,643    | 15,475,176    | (1,180,467)                               |
| Revenue from the federal government:      |               |               |               |   |
| Payments in lieu of taxes                 | 40,000        | 40,000        | 54,475        | 14,475                                    |
| i ayments in neu or taxes                 | 40,000        | 40,000        | 34,473        | 14,473                                    |
| Categorical aid:                          |               |               |               |   |
| Social services                           | 2,525,471     | 2,525,471     | 2,744,273     | 218,802                                   |
| Sheriff – DMV grants                      | -             | 37,316        | 27,150        | (10,166)                                  |
| Justice assistance grants                 | =             | 19,891        | 18,960        | (931)                                     |
| DEA overtime reimbursement                | =             | 35,775        | 31,365        | (4,410)                                   |
| Internet crimes grant                     | =             | 769,619       | 352,036       | (417,583)                                 |
| Bulletproof vest grant                    | -             | 8,773         | 844           | (7,929)                                   |
| Other law enforcement grants              | -             | 115,977       | 89,760        | (26,217)                                  |
| Emergency management grants               | -             | 345,946       | -             | (345,946)                                 |
| Forfeited asset seizure proceeds          | -             | 397,386       | 519,886       | 122,500                                   |
| Victim witness coordinator                | 48,828        | 48,828        | 36,701        | (12,127)                                  |
| Domestic violence grants                  | 6,296         | 13,660        | 12,143        | (1,517)                                   |
| Other                                     | 98,313        | 98,313        | 113,641       | 15,328                                    |
| Total categorical aid                     | 2,678,908     | 4,416,955     | 3,946,759     | (470,196)                                 |
| Total revenue from the federal government | 2,718,908     | 4,456,955     | 4,001,234     | (455,721)                                 |
| Total intergovernmental revenues          | 17,239,625    | 21,112,598    | 19,476,410    | (1,636,188)                               |
| Total general fund                        | \$ 88,231,037 | \$ 92,206,219 | \$ 90,936,040 | \$ (1,270,179)                            |

# Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Cash Basis – Governmental Fund For the Year Ended June 30, 2014

| Key Deficition         Original         Final         Actual         (Regain Permission Permiss  |  | Budgete    | ed Amounts |            | Variance with<br>Final Budget<br>Positive |
|--|--|------------|------------|------------|---|
| Ceneral government administration:   |  | Original   | Final      | Actual     |   |
| Pagis   Pagi | Expenditures                                   |            | _          | -          | <u> </u>                                  |
| Source   S | General government administration:             |            |            |            |   |
| County Administration  | Legislative:                                   |            |            |            |   |
| County Administration         481,416         481,416         489,561         10,781           County Attorney         260,342         260,342         249,561         10,781           Independent auditor         58,000         58,000         54,541         3,459           Commissioner of the Revenue         523,743         560,847         537,881         22,966           Assessor         98,291         988,291         225,806         762,485           Treasurer         571,777         623,047         609,893         13,154           Fiscal management         514,780         514,780         506,102         8,660           Information technology         464,870         477,986         459,646         18,344           Management services         340,109         340,109         234,474         105,635           Electoral board         139,811         139,811         83,001         56,810           Registrar         173,994         178,994         161,125         17,869           Total general and financial administration         4,517,043         4,623,623         3,501,594         1,062,029           Judicial administration         4,517,043         4,774,098         3,710,676         1,063,422   | Board of Supervisors                           | \$ 129,333 | \$ 150,475 | \$ 149,082 | \$ 1,393                                  |
| County Attorney  | General and financial administration:          |            |            |            |   |
| Management auditor   | County Administration                          | 481,416    | 481,416    | 439,546    | 41,870                                    |
| Commissioner of the Revenue         523,743         560,847         537,881         22,966           Assessor         988,291         988,291         225,806         762,485           Treasurer         571,777         623,047         609,893         13,154           Fiscal management         514,780         514,780         506,120         8,660           Information technology         464,780         477,986         459,646         18,340           Management services         340,109         340,109         234,474         105,635           Electoral board         139,811         139,811         38,001         56,810           Registrar         173,994         178,994         161,125         17,869           Total general government administration         4,517,043         4,623,623         3,561,594         1,062,029           Total general government administration         4,517,043         4,623,623         3,510,676         1,062,029           Total general government administration         4,517,043         4,623,623         3,510,594         1,062,029           Total general government administration         86,212         86,212         76,236         9,976           District Court         86,212         86,212         76,236   | County Attorney                                | 260,342    | 260,342    | 249,561    | 10,781                                    |
| Assessor         988,291         988,291         225,806         762,485           Treasurer         571,777         623,047         609,893         13,154           Fiscal management         514,780         514,780         506,120         8,660           Information technology         464,780         477,986         459,646         18,340           Management services         340,109         340,109         234,474         105,635           Electoral board         139,811         139,811         83,001         56,810           Registrar         173,994         178,994         161,125         17,869           Total general and financial administration         4,517,043         4,623,623         3,561,594         1,062,029           Total general government administration         4,646,376         4,774,098         3,710,676         1,063,422           Judicial administration:         86,212         86,212         76,236         9,976           Circuit Court         86,212         86,212         76,236         9,976           Circuit Court         14,525         14,525         11,885         2,640           Magistrates         2,325         2,325         2,043         282           Juvenile and Dome  | Independent auditor                            | 58,000     | 58,000     | 54,541     | 3,459                                     |
| Treasurer         571,777         623,047         609,893         13,154           Fiscal management         514,780         514,780         506,120         8,660           Information technology         464,780         477,986         459,646         18,340           Management services         340,109         340,109         234,474         105,635           Electoral board         139,811         139,811         83,001         56,810           Registrar         173,994         178,994         161,125         17,869           Total general and financial administration         4,517,043         4,623,623         3,561,594         1,062,029           Total general government administration         4,646,376         4,774,098         3,710,676         1,062,029           Total general government administration         4,646,376         4,774,098         3,710,676         1,062,029           Total general government administration         4,646,376         4,774,098         3,710,676         1,062,029           Total general government administration         86,212         86,212         76,236         9,976           District Court         86,212         86,212         76,236         9,976           District Court         16,300         16,30  | Commissioner of the Revenue                    | 523,743    | 560,847    | 537,881    | 22,966                                    |
| Fiscal management         514,780         514,780         400,200         8,660           Information technology         464,780         477,986         459,646         18,340           Management services         340,109         340,119         224,474         105,635           Electoral board         139,811         139,811         83,001         56,810           Registrar         173,994         178,994         118,981         161,125         17,869           Total general and financial administration         4,517,043         4,623,623         3,561,594         1,062,029           Total general government administration         4,646,376         4,774,098         3,710,676         1,063,422           Judicial administration:           Courts         86,212         86,212         76,236         9,976           District Court         14,525         14,525         11,885         2,640           Magistrates         2,325         2,325         2,043         282           Juvenile and Domestic Relations District Court         16,300         16,300         15,754         546           Clerk of the Circuit Court         850,210         924,605         914,486         10,119           Circuit Court Records   | Assessor                                       | 988,291    | 988,291    | 225,806    | 762,485                                   |
| Information technology   | Treasurer                                      | 571,777    | 623,047    | 609,893    | 13,154                                    |
| Management services   340,109   340,109   234,474   105,635   Electoral board   139,811   139,811   83,001   56,810   Registrar   173,994   178,994   161,125   17,869   Total general and financial administration   4,517,043   4,623,623   3,561,594   1,062,029   Total general government administration   4,614,6376   4,774,098   3,710,676   1,063,422   Judicial administration:   Survival Courts   Section 1  | Fiscal management                              | 514,780    | 514,780    | 506,120    | 8,660                                     |
| Registrar  | Information technology                         | 464,780    | 477,986    | 459,646    | 18,340                                    |
| Registrar         173,994         178,994         161,125         17,896           Total general and financial administration         4,517,043         4,623,623         3,561,594         1,062,029           Total general government administration         4,646,376         4,774,098         3,710,676         1,063,422           Judicial administration:           Courts:           Circuit Court         86,212         76,236         9,976           District Court         14,525         14,525         11,885         2,640           Magistrates         2,325         2,325         2,043         282           Juvenile and Domestic Relations District Court         16,300         16,300         15,754         546           Clerk of the Circuit Court         850,210         924,605         914,486         10,119           Circuit Court Records Preservation         -         37,950         26,659         11,291           Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other court services         11,1234         11,234         11,234         11,234           Total judi   | Management services                            | 340,109    | 340,109    | 234,474    | 105,635                                   |
| Total general and financial administration         4,517,043         4,623,623         3,561,594         1,062,029           Total general government administration         4,646,376         4,774,098         3,710,676         1,063,422           Judicial administration:           Courts:           Circuit Court         86,212         86,212         76,236         9,976           District Court         14,525         14,525         11,885         2,640           Magistrates         2,325         2,325         2,043         282           Juvenile and Domestic Relations District Court         16,300         16,300         15,754         546           Clerk of the Circuit Court         850,210         924,605         914,486         10,119           Circuit Court Records Preservation         -         37,950         26,659         11,291           Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other court services         11,234         11,234         11,234         1           Total courts         1,110,899         1,224,744         1,189,221         35,523  | Electoral board                                | 139,811    | 139,811    | 83,001     | 56,810                                    |
| Total general government administration  | Registrar                                      | 173,994    | 178,994    | 161,125    | 17,869                                    |
| Judicial administration:           Courts:           Circuit Court         86,212         86,212         76,236         9,976           District Court         14,525         14,525         11,885         2,640           Magistrates         2,325         2,325         2,043         282           Juvenile and Domestic Relations District Court         16,300         16,300         15,754         546           Clerk of the Circuit Court         850,210         924,605         914,486         10,119           Circuit Court Records Preservation         -         37,950         26,659         11,291           Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other court services         11,234         11,234         11,234         -           Total courts         1,110,899         1,224,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:  | Total general and financial administration     | 4,517,043  | 4,623,623  | 3,561,594  | 1,062,029                                 |
| Courts:         Circuit Court         86,212         86,212         76,236         9,976           District Court         14,525         14,525         11,885         2,640           Magistrates         2,325         2,325         2,043         282           Juvenile and Domestic Relations District Court         16,300         16,300         15,754         546           Clerk of the Circuit Court         850,210         924,605         914,486         10,119           Circuit Court Records Preservation         -         37,950         26,659         11,291           Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other court services         11,234         11,234         11,234         -           Total courts         1,110,899         1,224,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:           Law enforcement and traffic control:         5,833,637         6,604,04   | Total general government administration        | 4,646,376  | 4,774,098  | 3,710,676  | 1,063,422                                 |
| Circuit Court         86,212         86,212         76,236         9,976           District Court         14,525         14,525         11,885         2,640           Magistrates         2,325         2,325         2,043         282           Juvenile and Domestic Relations District Court         16,300         16,300         15,754         546           Clerk of the Circuit Court         850,210         924,605         914,486         10,119           Circuit Court Records Preservation         -         37,950         26,659         11,291           Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other court services         11,234         11,234         11,234         11,234         11,234         11,234         11,234         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:         1         2         2,24,882         1,315,281         979,601           Law enforcement and traf  | Judicial administration:                       |            |            |            |   |
| District Court         14,525         14,525         11,885         2,640           Magistrates         2,325         2,325         2,043         282           Juvenile and Domestic Relations District Court         16,300         16,300         15,754         546           Clerk of the Circuit Court         850,210         924,605         914,486         10,119           Circuit Court Records Preservation         -         37,950         26,659         11,291           Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other courts services         11,234         12,24,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066   | Courts:  |            |            |            |   |
| Magistrates         2,325         2,325         2,043         282           Juvenile and Domestic Relations District Court         16,300         16,300         15,754         546           Clerk of the Circuit Court         850,210         924,605         914,486         10,119           Circuit Court Records Preservation         -         37,950         26,659         11,291           Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other court services         11,234         11,234         11,234         -           Total courts         1,110,899         1,224,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:         Law enforcement and traffic control:         5,833,637         6,604,047         6,603,031         1,016           Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Law enforcement grants         -         190,730         146,541  | Circuit Court                                  | 86,212     | 86,212     | 76,236     | 9,976                                     |
| Juvenile and Domestic Relations District Court         10,300         16,300         15,754         546           Clerk of the Circuit Court         850,210         924,605         914,486         10,119           Circuit Court Records Preservation         -         37,950         26,659         11,291           Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other court services         11,234         11,234         11,234         -           Total courts         1,110,899         1,224,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:         1         2         2,244,882         1,315,281         979,601           Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Internet Crimes Grant         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,  | District Court                                 | 14,525     | 14,525     | 11,885     | 2,640                                     |
| Clerk of the Circuit Court         850,210         924,605         914,486         10,119           Circuit Court Records Preservation         -         37,950         26,659         11,291           Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other court services         11,234         11,234         11,234         -           Total courts         1,110,899         1,224,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:         1         1         2,294,882         1,315,281         979,601           Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Law enforcement grants         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:         Volunteer fire companies         1,118,739   | Magistrates                                    | 2,325      | 2,325      | 2,043      | 282                                       |
| Circuit Court Records Preservation         -         37,950         26,659         11,291           Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other court services         11,234         11,234         11,234         -           Total courts         1,110,899         1,224,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:         Law enforcement and traffic control:         5,833,637         6,604,047         6,603,031         1,016           Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Law enforcement grants         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:         Volunteer fire companies         1,118,739         1,260,550         1,241,993         18,557           Volunteer fire and r  | Juvenile and Domestic Relations District Court | 16,300     | 16,300     | 15,754     | 546                                       |
| Victim Witness Coordinator         120,130         121,630         121,290         340           Law Library         9,963         9,963         9,634         329           Other court services         11,234         11,234         11,234         -           Total courts         1,110,899         1,224,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:         Law enforcement and traffic control:           Sheriff         5,833,637         6,604,047         6,603,031         1,016           Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Law enforcement grants         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:         Volunteer fire companies         1,118,739         1,260,550         1,241,993         18,557           Volunteer fire companies         1,119,359         1,166,109         1,119,155  | Clerk of the Circuit Court                     | 850,210    | 924,605    | 914,486    | 10,119                                    |
| Law Library         9,963         9,963         9,963         9,634         329           Other court services         11,234         11,234         11,234         -           Total courts         1,110,899         1,224,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:           Law enforcement and traffic control:           Sheriff         5,833,637         6,604,047         6,603,031         1,016           Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Law enforcement grants         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:           Volunteer fire companies         1,118,739         1,260,550         1,241,993         18,557           Volunteer fire and rescue services         100,522         117,022         89,130         27,892   | Circuit Court Records Preservation             | =          | 37,950     | 26,659     | 11,291                                    |
| Other court services         11,234         11,234         11,234         -           Total courts         1,110,899         1,224,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:           Law enforcement and traffic control:         5,833,637         6,604,047         6,603,031         1,016           Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Law enforcement grants         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:           Volunteer fire companies         1,118,739         1,260,550         1,241,993         18,557           Volunteer rescue squads         1,119,359         1,166,109         1,119,155         46,954           Other fire and rescue services         100,522         117,022         89,130         27,892  | Victim Witness Coordinator                     | 120,130    | 121,630    | 121,290    | 340                                       |
| Total courts         1,110,899         1,224,744         1,189,221         35,523           Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:           Law enforcement and traffic control:           Sheriff         5,833,637         6,604,047         6,603,031         1,016           Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Law enforcement grants         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:         Volunteer fire companies         1,118,739         1,260,550         1,241,993         18,557           Volunteer rescue squads         1,119,359         1,166,109         1,119,155         46,954           Other fire and rescue services         100,522         117,022         89,130         27,892  | Law Library                                    | 9,963      | 9,963      | 9,634      | 329                                       |
| Commonwealth's Attorney         868,625         925,217         894,066         31,151           Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:           Law enforcement and traffic control:         Sheriff         5,833,637         6,604,047         6,603,031         1,016           Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Law enforcement grants         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:           Volunteer fire companies         1,118,739         1,260,550         1,241,993         18,557           Volunteer rescue squads         1,119,359         1,166,109         1,119,155         46,954           Other fire and rescue services         100,522         117,022         89,130         27,892  | Other court services                           | 11,234     | 11,234     | 11,234     |   |
| Total judicial administration         1,979,524         2,149,961         2,083,287         66,674           Public safety:         Law enforcement and traffic control:         Sheriff         5,833,637         6,604,047         6,603,031         1,016           Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Law enforcement grants         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:           Volunteer fire companies         1,118,739         1,260,550         1,241,993         18,557           Volunteer rescue squads         1,119,359         1,166,109         1,119,155         46,954           Other fire and rescue services         100,522         117,022         89,130         27,892   | Total courts                                   | 1,110,899  | 1,224,744  | 1,189,221  | 35,523                                    |
| Public safety:         Law enforcement and traffic control:         Sheriff       5,833,637       6,604,047       6,603,031       1,016         Internet Crimes Grant       -       2,294,882       1,315,281       979,601         Law enforcement grants       -       190,730       146,541       44,189         Total law enforcement and traffic control       5,833,637       9,089,659       8,064,853       1,024,806         Fire and rescue services:       Volunteer fire companies       1,118,739       1,260,550       1,241,993       18,557         Volunteer rescue squads       1,119,359       1,166,109       1,119,155       46,954         Other fire and rescue services       100,522       117,022       89,130       27,892  | Commonwealth's Attorney                        | 868,625    | 925,217    | 894,066    | 31,151                                    |
| Law enforcement and traffic control:         Sheriff       5,833,637       6,604,047       6,603,031       1,016         Internet Crimes Grant       -       2,294,882       1,315,281       979,601         Law enforcement grants       -       190,730       146,541       44,189         Total law enforcement and traffic control       5,833,637       9,089,659       8,064,853       1,024,806         Fire and rescue services:         Volunteer fire companies       1,118,739       1,260,550       1,241,993       18,557         Volunteer rescue squads       1,119,359       1,166,109       1,119,155       46,954         Other fire and rescue services       100,522       117,022       89,130       27,892   | Total judicial administration                  | 1,979,524  | 2,149,961  | 2,083,287  | 66,674                                    |
| Law enforcement and traffic control:         Sheriff       5,833,637       6,604,047       6,603,031       1,016         Internet Crimes Grant       -       2,294,882       1,315,281       979,601         Law enforcement grants       -       190,730       146,541       44,189         Total law enforcement and traffic control       5,833,637       9,089,659       8,064,853       1,024,806         Fire and rescue services:         Volunteer fire companies       1,118,739       1,260,550       1,241,993       18,557         Volunteer rescue squads       1,119,359       1,166,109       1,119,155       46,954         Other fire and rescue services       100,522       117,022       89,130       27,892   | Public safety:                                 |            |            |            |   |
| Internet Crimes Grant         -         2,294,882         1,315,281         979,601           Law enforcement grants         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:           Volunteer fire companies         1,118,739         1,260,550         1,241,993         18,557           Volunteer rescue squads         1,119,359         1,166,109         1,119,155         46,954           Other fire and rescue services         100,522         117,022         89,130         27,892  |  |            |            |            |   |
| Law enforcement grants         -         190,730         146,541         44,189           Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:           Volunteer fire companies         1,118,739         1,260,550         1,241,993         18,557           Volunteer rescue squads         1,119,359         1,166,109         1,119,155         46,954           Other fire and rescue services         100,522         117,022         89,130         27,892  | Sheriff  | 5,833,637  | 6,604,047  | 6,603,031  | 1,016                                     |
| Total law enforcement and traffic control         5,833,637         9,089,659         8,064,853         1,024,806           Fire and rescue services:         Volunteer fire companies         1,118,739         1,260,550         1,241,993         18,557           Volunteer rescue squads         1,119,359         1,166,109         1,119,155         46,954           Other fire and rescue services         100,522         117,022         89,130         27,892  | Internet Crimes Grant                          | -          | 2,294,882  | 1,315,281  | 979,601                                   |
| Fire and rescue services:  Volunteer fire companies  1,118,739 1,260,550 1,241,993 18,557 Volunteer rescue squads 1,119,359 1,166,109 1,119,155 46,954 Other fire and rescue services 100,522 117,022 89,130 27,892  | Law enforcement grants                         | -          | 190,730    | 146,541    | 44,189                                    |
| Volunteer fire companies       1,118,739       1,260,550       1,241,993       18,557         Volunteer rescue squads       1,119,359       1,166,109       1,119,155       46,954         Other fire and rescue services       100,522       117,022       89,130       27,892  | Total law enforcement and traffic control      | 5,833,637  | 9,089,659  | 8,064,853  | 1,024,806                                 |
| Volunteer fire companies       1,118,739       1,260,550       1,241,993       18,557         Volunteer rescue squads       1,119,359       1,166,109       1,119,155       46,954         Other fire and rescue services       100,522       117,022       89,130       27,892  | Fire and rescue services:                      |            |            |            |   |
| Volunteer rescue squads         1,119,359         1,166,109         1,119,155         46,954           Other fire and rescue services         100,522         117,022         89,130         27,892  | Volunteer fire companies                       | 1,118,739  | 1,260,550  | 1,241,993  | 18,557                                    |
| Other fire and rescue services         100,522         117,022         89,130         27,892   | •  |            |            |            |   |
|  |  |            |            |            |   |
|  | Total fire and rescue services                 |            |            |            |   |

# Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Cash Basis – Governmental Fund For the Year Ended June 30, 2014

|   | Budgeted     | l Amounts    |              | Variance with Final Budget |  |
|---|--------------|--------------|--------------|----------------------------|--|
|   | Original     | Final        | Actual       | Positive<br>(Negative)     |  |
| Correction and detention:                     |              |              |              |                            |  |
| Blue Ridge Regional Jail                      | \$ 1,600,000 | \$ 1,763,000 | \$ 1,762,580 | \$ 420                     |  |
| VJCCCA  | 81,665       | 236,941      | 236,427      | 514                        |  |
| Juvenile secure detention                     | 650,000      | 365,000      | 364,630      | 370                        |  |
| Total correction and detention                | 2,331,665    | 2,364,941    | 2,363,637    | 1,304                      |  |
| Building Inspections                          | 470,333      | 489,792      | 475,860      | 13,932                     |  |
| Other protection:                             |              |              |              |                            |  |
| Animal shelter                                | 202,764      | 202,764      | 167,777      | 34,987                     |  |
| Animal control                                | 244,073      | 244,073      | 233,803      | 10,270                     |  |
| Emergency services                            | 2,458,875    | 2,537,789    | 2,240,477    | 297,312                    |  |
| Emergency management grants                   | -            | 2,000        | 909          | 1,091                      |  |
| Communications center                         | 2,628,694    | 2,936,229    | 2,796,789    | 139,440                    |  |
| Transportation Safety Committee               | <u></u>      | 1,000        | 845          | 155                        |  |
| Total other protection                        | 5,534,406    | 5,923,855    | 5,440,600    | 483,255                    |  |
| Total public safety                           | 16,508,661   | 20,411,928   | 18,795,228   | 1,616,700                  |  |
| Public works:                                 |              |              |              |                            |  |
| Sanitation and waste removal:                 |              |              |              |                            |  |
| Refuse collection                             | 3,053,411    | 3,053,411    | 2,715,690    | 337,721                    |  |
| Total sanitation and waste removal            | 3,053,411    | 3,053,411    | 2,715,690    | 337,721                    |  |
| Maintenance – buildings and grounds:          |              |              |              |                            |  |
| Housekeeping                                  | 382,620      | 382,620      | 360,880      | 21,740                     |  |
| General properties                            | 971,927      | 971,927      | 736,664      | 235,263                    |  |
| Central garage                                | 1,016,192    | 421,732      | 293,662      | 128,070                    |  |
| Total maintenance – buildings and grounds     | 2,370,739    | 1,776,279    | 1,391,206    | 385,073                    |  |
| Total public works                            | 5,424,150    | 4,829,690    | 4,106,896    | 722,794                    |  |
| Health and welfare:                           |              |              |              |                            |  |
| Health: Supplement to local health department | 514,699      | 514,699      | 480,531      | 34,168                     |  |
| Welfare:                                      |              |              |              |                            |  |
| Social services                               | 6,997,220    | 6,997,220    | 6,977,745    | 19,475                     |  |
| Youth and family services                     | 428,339      | 433,066      | 411,213      | 21,853                     |  |
| Comprehensive services                        | 2,596,182    | 2,596,182    | 1,383,424    | 1,212,758                  |  |
| Domestic violence                             | 314,695      | 330,467      | 330,307      | 160                        |  |
| Other health and welfare                      | 209,711      | 209,711      | 209,333      | 378                        |  |
| Total welfare                                 | 10,546,147   | 10,566,646   | 9,312,022    | 1,254,624                  |  |
| Total health and welfare                      | 11,060,846   | 11,081,345   | 9,792,553    | 1,288,792                  |  |
| Education:                                    |              |              |              |                            |  |
| Community college                             | 1,900        | 1,900        | 1,733        | 167                        |  |
|   |              |              |              |                            |  |

# Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Cash Basis – Governmental Fund For the Year Ended June 30, 2014

|  | Budgete      | d Amounts    |              | Variance with<br>Final Budget<br>Positive |  |
|--|--------------|--------------|--------------|---|--|
|  | Original     | Final        | Actual       | (Negative)                                |  |
| Parks, recreation, and cultural:                         |              |              |              |   |  |
| Recreation department                                    | \$ 1,296,802 | \$ 1,350,201 | \$ 1,168,874 | \$ 181,327                                |  |
| Cultural enrichment                                      | 122,200      | 189,200      | 178,435      | 10,765                                    |  |
| Contribution to Regional Library                         | 1,517,987    | 1,517,987    | 1,517,987    |   |  |
| Total parks, recreation, and cultural                    | 2,936,989    | 3,057,388    | 2,865,296    | 192,092                                   |  |
| Community development:                                   |              |              |              |   |  |
| Planning and community development:                      |              |              |              |   |  |
| Planning commission                                      | 68,870       | 68,870       | 59,037       | 9,833                                     |  |
| Community development                                    | 857,384      | 877,740      | 844,161      | 33,579                                    |  |
| GIS  | 250,636      | 250,636      | 236,764      | 13,872                                    |  |
| Board of appeals   | 5,288        | 5,288        | 1,326        | 3,962                                     |  |
| Economic development                                     | 480,583      | 487,157      | 472,844      | 14,313                                    |  |
| Joint City/County Economic development                   | 950,000      | 950,000      | 858,167      | 91,833                                    |  |
| Economic development grants                              | -            | 20,000       | -            | 20,000                                    |  |
| Chamber of Commerce                                      | 4,750        | 4,750        | 4,750        | -   |  |
| Tourism  | 489,126      | 501,126      | 435,632      | 65,494                                    |  |
| Total planning and community development                 | 3,106,637    | 3,165,567    | 2,912,681    | 252,886                                   |  |
| Environmental management:                                |              |              |              |   |  |
| Erosion and sediment control                             | 145,946      | 149,195      | 148,032      | 1,163                                     |  |
| Storm Water Management                                   | 13,000       | 63,700       | 439          | 63,261                                    |  |
| Soil and Water Conservation District                     | 14,250       | 14,250       | 14,250       | -   |  |
| Tri-County Lake Administrative Commission                | 113,244      | 113,244      | 113,244      | _   |  |
| Total environmental management                           | 286,440      | 340,389      | 275,965      | 64,424                                    |  |
| Coop austina Entancian Program                           |              |              |              |   |  |
| Cooperative Extension Program: VPI & SU Extension Office | 66,350       | 66,350       | 63,942       | 2,408                                     |  |
| Cannery  | 32,935       | 37,435       | 37,032       | 403                                       |  |
| Total cooperative extension program                      | 99,285       | 103,785      | 100,974      | 2,811                                     |  |
| Total community development                              | 3,492,362    | 3,609,741    | 3,289,620    | 320,121                                   |  |
| Total community development                              | 3,472,302    | 3,007,741    | 3,267,020    | 320,121                                   |  |
| Debt Service:  |              |              |              |   |  |
| Principal retirement                                     | 1,744,220    | 1,744,220    | 1,744,220    | -   |  |
| Interest and other fiscal charges                        | 300,515      | 345,557      | 339,987      | 5,570                                     |  |
| Total debt service                                       | 2,044,735    | 2,089,777    | 2,084,207    | 5,570                                     |  |
| Capital projects:  |              |              |              |   |  |
| General governmental                                     | 605,384      | 605,384      | 85,293       | 520,091                                   |  |
| Judicial administration                                  | 131,372      | 131,372      | =            | 131,372                                   |  |
| Public safety  | 1,133,911    | 3,666,755    | 870,764      | 2,795,991                                 |  |
| Public works   | 2,490,745    | 2,839,913    | 1,000,754    | 1,839,159                                 |  |
| Health and welfare                                       | -            | 287,848      | 287,848      | -   |  |
| Education  | 2,692,674    | 2,692,674    | 1,591,405    | 1,101,269                                 |  |
| Parks, recreation. and cultural                          | 515,853      | 647,749      | 216,746      | 431,003                                   |  |
| Community and economic development                       | 3,323,596    | 5,723,596    | 2,748,117    | 2,975,479                                 |  |
| Total capital projects                                   | 10,893,535   | 16,595,291   | 6,800,927    | 9,794,364                                 |  |
| Total expenditures                                       | 58,989,078   | 68,601,119   | 53,530,423   | 15,070,696                                |  |
| Excess of Revenues over Expenditures                     | 29,241,959   | 23,605,100   | 37,405,617   | 13,800,517                                |  |

# Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Cash Basis – Governmental Fund For the Year Ended June 30, 2014

|  | Budgeted       | Amounts         |                | Variance with Final Budget |
|--|----------------|-----------------|----------------|----------------------------|
|  | Original       | Final           | Actual         | Positive (Negative)        |
| Other Financing Sources (Uses):        |                |                 |                |                            |
| Transfers to:                          |                |                 |                |                            |
| Component units                        | (38,041,103)   | (39,219,612)    | (39,015,916)   | 203,696                    |
| Total other financing sources and uses | (38,041,103)   | (39,219,612)    | (39,015,916)   | 203,696                    |
| Net change in fund balance             | \$ (8,799,144) | \$ (15,614,512) | \$ (1,610,299) | \$ 14,004,213              |

# Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2014

| Federal Grantor/Pass-Through Grantor<br>(Commonwealth of Virginia)/Program Title | Federal<br>CFDA<br>Number | Federal<br>Expenditures |
|--|---------------------------|-------------------------|
| Department of Agriculture:   |                           |                         |
| Pass-Through Payments:   |                           |                         |
| Department of Social Services:   |                           |                         |
| Supplemental Nutrition Assistance Program  | 10.561                    | \$ 632,808              |
| Department of the Agriculture and Consumer Services:                             |                           |                         |
| Child Nutrition Cluster – National School Lunch Program (Commodities)            | 10.555                    | 296,619                 |
| Child Nutrition Cluster - Summer Food Service Program for Children               | 10.559                    | 217                     |
| Department of Education:   |                           |                         |
| Child Nutrition Cluster – National School Breakfast Program                      | 10.553                    | 531,579                 |
| Child Nutrition Cluster – National School Lunch Program                          | 10.555                    | 1,595,552               |
| Schools and Roads – Grants to States   | 10.665                    | 16,229                  |
| Department of Defense:   |                           |                         |
| Direct Payments:   |                           |                         |
| Department of the Army:  |                           |                         |
| Payments to States in Lieu of Real Estate Taxes                                  | 12.112                    | 170                     |
| Department Of Justice:   |                           |                         |
| Direct Payments:   |                           |                         |
| Missing Children's Task Force  | 16.543                    | 270,081                 |
| Federal Surplus Property Transfer Program  | 16.578                    | 6,500                   |
| Bulletproof Vest Partnership Program   | 16.607                    | 3,529                   |
| Public Safety Partnership and Community Policing Grants                          | 16.710                    | 90,313                  |
| JAG Program Cluster – Edward Byrne Memorial Justice Assistance Grant             | 16.738                    | 19,891                  |
| ARRA - Internet Crimes Against Children Task Force Program                       | 16.800                    | 101,505                 |
| Pass-Through Payments:   |                           |                         |
| Department of Criminal Justice Services:   |                           |                         |
| Crime Victim Assistance  | 16.575                    | 32,552                  |
| Violence Against Women Formula Grants  | 16.588                    | 11,739                  |
| Pass-Through Payments:   |                           |                         |
| Department of Social Services:   |                           |                         |
| Crime Victim Assistance  | 16.575                    | 53,054                  |
| Pass-Through Payments:   |                           |                         |
| Office of the Attorney General:  |                           |                         |
| Treasury Forfeiture Fund Program   | 21.000                    | 302,975                 |
| Department of Transportation:  |                           |                         |
| Pass-Through Payments:   |                           |                         |
| Department of Motor Vehicles:  |                           |                         |
| State and Community Highway Safety (Section 402)                                 | 20.600                    | 8,695                   |
| Occupant Protection  | 20.602                    | 3,950                   |
| Alcohol Open Container Requirements  | 20.607                    | 15,884                  |
| (Continued) 90   |                           | •                       |

#### Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2014

| Federal Grantor/Pass-Through Grantor (Commonwealth of Virginia)/Program Title | Federal<br>CFDA<br>Number | Federal<br>Expenditures |
|---|---------------------------|-------------------------|
| Department of Education:  |                           |                         |
| Twenty-First Century Community Learning Centers                               | 84.287                    | \$ 731,889              |
| Department of Education:  |                           |                         |
| Title I, Part A Cluster - Title I: Grants to Local Educational Agencies       | 84.010                    | 1,361,855               |
| Sepcial Education Cluster - Special Education - Grants to States              | 84.027                    | 2,511,862               |
| Vocational Education - Basic Grants to States                                 | 84.048                    | 129,677                 |
| Special Education Cluster - Special Education - Preschool Grants              | 84.173                    | 43,084                  |
| English Language Acquisition Grants   | 84.365                    | 14,973                  |
| Advanced Placement Program  | 84.330                    | 6,795                   |
| No Child Left Behind Act  | 84.367                    | 260,395                 |
| Department of Health and Human Services:                                      |                           |                         |
| Pass-through Payments:  |                           |                         |
| Department of Social Services:  |                           |                         |
| Promoting Safe and Stable Families  | 93.556                    | 28,163                  |
| TANF Block Grant  | 93.558                    | 418,030                 |
| Refugee and Entrant Assistance – State Administered Program                   | 93.566                    | 4,593                   |
| Low Income Home Energy Assistance   | 93.568                    | 29,186                  |
| CCDF Cluster - Payments to States for Child Care Assistance                   | 93.575                    | (4,119)                 |
| CCDF Cluster - Child Care Development Fund                                    | 93.596                    | 55,133                  |
| Chafee Education & Training Vouchers Program                                  | 93.599                    | 3,706                   |
| Child Welfare Services – State Grants   | 93.645                    | 2,686                   |
| Foster Care – Title IV-E  | 93.658                    | 313,311                 |
| Adoption Assistance   | 93.659                    | 566,481                 |
| Social Service Block Grant  | 93.667                    | 290,767                 |
| Family Violence Prevention and Services/Grants for Battered Women's Shelters  | 93.671                    | 35,548                  |
| Independent Living  | 93.674                    | 9,942                   |
| Virginia Children's Medical Insurance Plan                                    | 93.767                    | 20,052                  |
| Medical Assistance Program (Medicaid; Title XIX)                              | 93.778                    | 566,721                 |
| Department of Homeland Security:  |                           |                         |
| Pass-through Payments:  |                           |                         |
| Department of Emergency Management Services:                                  |                           |                         |
| Emergency Management Performance Grants                                       | 97.042                    | 13,305                  |
| Total Expenditures of Federal Awards  |                           | \$ 11,407,877           |

#### Note 1. Basis of Accounting

This schedule was prepared on the budgetary (cash) basis.

#### Note 2. <u>Nonmonetary Assistance</u>

Nonmonetary assistance is reported in the Schedule of Expenditures of Federal Awards at the fair market value of the food commodities or food stamps disbursed. At year end, the County had food commodity inventory totaling \$217 and the School Board had commodity inventory of \$296,619.

# STATISTICAL SECTION

This part of the comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

## **Contents**

**Financial Trends** – These tables contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

**Revenue Capacity** – These tables contain information to help the reader assess the factors affecting the County's ability to generate its property taxes.

**Debt Capacity** — These tables present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

**Demographic and Economic Information** – These tables offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.

**Operating Information** – These tables contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial reports for the relevant year.

Net Position by Component Last Ten Fiscal Years

(accrual basis of accounting)

|  |    |                |               |              |                    | Fiscal             | Yea | ar             |                |                |               |                |
|--|----|----------------|---------------|--------------|--------------------|--------------------|-----|----------------|----------------|----------------|---------------|----------------|
|  |    | 2005           | 2006          | 2007         | 2008               | 2009               |     | 2010           | 2011           | 2012           | 2013          | 2014           |
| Governmental activities                        |    |                |               |              |                    |                    |     |                |                |                |               |                |
| Net investment in capital assets               | \$ | 15,401,751 \$  | 16,915,012 \$ | 19,769,906   | \$<br>21,352,975   | \$<br>21,945,190   | \$  | 22,587,976 \$  | 23,428,803 \$  | 23,524,890 \$  | 24,869,124 \$ | 26,704,166     |
| Restricted                                     |    | 18,817         | 989,905       | 7,516        | 5,342              | 57                 |     | 20             | 3              | 648,562        | 127,265       | 18,033         |
| Unrestricted                                   |    | (18,605,404)   | (17,629,741)  | (30,928,461) | (39,372,692)       | (38,605,383)       |     | (29,263,886)   | (20,875,025)   | (12,143,308)   | (15,860,897)  | (13,795,499)   |
| Total governmental activities net position     | \$ | (3,184,836) \$ | 275,176 \$    | (11,151,039) | \$<br>(18,014,375) | \$<br>(16,660,136) | \$  | (6,675,890) \$ | 2,553,781 \$   | 12,030,144 \$  | 9,135,492 \$  | 12,926,700     |
| Business-type activities                       |    |                |               |              |                    |                    |     |                |                |                |               |                |
| Net investment in capital assets               | \$ | 6,175,620 \$   | 12,580,147 \$ | 11,467,746   | \$<br>11,329,513   | \$<br>16,346,809   | \$  | 16,206,826 \$  | 15,617,382 \$  | 14,816,621 \$  | 13,012,464 \$ | 12,464,508     |
| Restricted                                     |    | -              | -             | -            | -                  | 48                 |     | 19             | 4              | 3              | <u>-</u>      | , , , <u>-</u> |
| Unrestricted                                   |    | 10,489,870     | 4,726,144     | 5,282,464    | 5,762,678          | 2,148,113          |     | 2,557,009      | 3,152,150      | 2,792,561      | 3,078,850     | 2,819,835      |
| Total business-type activities net position    | \$ | 16,665,490 \$  | 17,306,291 \$ | 16,750,210   | \$<br>17,092,191   | \$<br>18,494,970   | \$  | 18,763,854 \$  | 18,769,536 \$  | 17,609,185 \$  | 16,091,314 \$ | 15,284,343     |
| Primary government                             |    |                |               |              |                    |                    |     |                |                |                |               |                |
| Net investment in capital assets               | \$ | 21,577,371 \$  | 29,495,159 \$ | 31,237,652   | \$<br>32,682,488   | \$<br>38,291,999   | \$  | 38,794,802 \$  | 39,046,185 \$  | 38,341,511 \$  | 37,881,588 \$ | 39,168,674     |
| Restricted                                     |    | 18,817         | 989,905       | 7,516        | 5,342              | 105                |     | 39             | 7              | 648,565        | 127,265       | 18,033         |
| Unrestricted                                   |    | (8,115,534)    | (12,903,597)  | (25,645,997) | (33,610,014)       | (36,457,270)       |     | (26,706,877)   | (17,722,875)   | (9,350,747)    | (12,782,047)  | (10,975,664)   |
| Total primary government net position          | \$ | 13,480,654 \$  | 17,581,467 \$ | 5,599,171    | \$<br>(922,184)    | \$<br>1,834,834    | \$  | 12,087,964 \$  | 21,323,317 \$  | 29,639,329 \$  | 25,226,806 \$ | 28,211,043     |
| Component Unit-School Board (1)                |    |                |               |              |                    |                    |     |                |                |                |               |                |
| Net investment in capital assets               | \$ | 69,738,099 \$  | 69,230,835 \$ | 86,529,453   | \$<br>103,265,540  | \$<br>105,979,076  | \$  | 103,254,031 \$ | 101,059,369 \$ | 97,278,860 \$  | 96,063,553 \$ | 94,486,617     |
| Restricted                                     |    | 58,221         | -             | 3,069        | 2,176              | 331                |     | 20             | 4              | 763,216        | 4             | 6              |
| Unrestricted                                   | _  | 3,456,795      | 3,310,400     | 4,156,055    | 3,268,571          | 4,923,623          |     | 5,407,005      | 5,346,181      | 3,962,736      | 3,915,714     | 3,727,386      |
| Total component unit-School Board net position | \$ | 73,253,115 \$  | 72,541,235 \$ | 90,688,577   | \$<br>106,536,287  | \$<br>110,903,030  | \$  | 108,661,056 \$ | 106,405,554 \$ | 102,004,812 \$ | 99,979,271 \$ | 98,214,009     |

<sup>(1)</sup> School Board component unit, net position components are included in this table due to Public Schools being a significant portion of the County. In Virginia, the county issues debt to finance the construction of school facilities for the Public Schools because Public Schools do not have borrowing or taxing authority.

# **Changes in Net Position** Last Ten Fiscal Years (accrual basis of accounting)

|   |               |               |                |                | Fiscal        | Year          |               |               |                 |              |
|---|---------------|---------------|----------------|----------------|---------------|---------------|---------------|---------------|-----------------|--------------|
|   | 2005          | 2006          | 2007           | 2008           | 2009          | 2010          | 2011          | 2012          | 2013            | 2014         |
| Primary Government:                             |               |               |                |                |               |               |               |               |                 |              |
| Expenses  |               |               |                |                |               |               |               |               |                 |              |
| Governmental activities:                        |               |               |                |                |               |               |               |               |                 |              |
| General government                              | \$ 2,788,055  | \$ 2,924,255  | \$ 3,824,050   | \$ 3,380,053   | \$ 3,571,372  | \$ 3,735,551  | \$ 4,084,722  | \$ 3,623,380  | \$ 3,691,404 \$ | 4,032,123    |
| Judicial administration                         | 1.811.883     | 1,947,871     | 2.056.926      | 2,284,198      | 2,537,675     | 2.365.312     | 2,323,836     | 2,236,346     | 2.328.645       | 2,434,093    |
| Public safety                                   | 10,927,145    | 11,626,173    | 12,666,867     | 13,833,606     | 14,777,921    | 14,860,554    | 14,908,199    | 16,052,649    | 17,641,751      | 19,756,848   |
| Public works                                    | 4,453,992     | 5,453,172     | 5,370,581      | 5,502,498      | 4,712,842     | 4,665,741     | 4,085,930     | 3,966,475     | 4,688,457       | 4,963,878    |
| Health and welfare                              | 13,458,791    | 11,638,152    | 12,074,123     | 13,059,878     | 10,911,164    | 10,445,685    | 10,441,003    | 9,782,800     | 9,706,770       | 9,868,303    |
| Education                                       | 24,721,347    | 29,242,511    | 47,347,095     | 47,741,253     | 37,412,680    | 27,959,531    | 28,843,332    | 27,870,369    | 40,154,179      | 34,743,918   |
| Parks, recreational, and cultural               | 2,503,139     | 2,571,247     | 2,700,063      | 3,236,708      | 3,071,792     | 3,011,340     | 2,870,815     | 2,763,383     | 2,838,982       | 3,312,492    |
| Community development                           | 5,737,018     | 6,720,905     | 6,773,411      | 6,204,133      | 5,393,145     | 5,032,293     | 5,255,719     | 5,220,060     | 5,703,012       | 6,341,152    |
| Interest on long-term debt                      | 3,354,821     | 3,039,416     | 4,506,633      | 4,577,074      | 4,780,219     | 4,002,134     | 3,849,961     | 3,473,234     | 3,674,625       | 2,709,301    |
| Total governmental activities expenses          | 69,756,191    | 75,163,702    | 97,319,749     | 99,819,401     | 87,168,810    | 76,078,141    | 76,663,517    | 74,988,696    | 90,427,825      | 88,162,108   |
| Business-type activities:                       |               |               |                |                |               |               |               |               |                 |              |
| Group homes                                     | -             | -             | -              | -              | 2,025,932     | 1,929,560     | 1,993,131     | 2,023,174     | 1,452,772       | -            |
| Nursing home                                    | 2,264,728     | 2,427,190     | 3,604,364      | 4,342,769      | 5,059,249     | 5,082,479     | 5,538,976     | 5,383,423     | 5,226,464       | 5,491,294    |
| Solid waste                                     | 1,982,096     | 2,278,683     | 2,486,645      | 2,806,450      | 1,663,395     | 2,325,292     | 2,279,669     | 3,208,084     | 3,700,318       | 3,456,334    |
| Total business-type activities expenses         | 4,246,824     | 4,705,873     | 6,091,009      | 7,149,219      | 8,748,576     | 9,337,331     | 9,811,776     | 10,614,681    | 10,379,554      | 8,947,628    |
| Total primary government expenses               | \$ 74,003,015 | \$ 79,869,575 | \$ 103,410,758 | \$ 106,968,620 | \$ 95,917,386 | \$ 85,415,472 | \$ 86,475,293 | \$ 85,603,377 | \$ 100,807,379  | 97,109,736   |
| Program Revenues                                |               |               |                |                |               |               |               |               |                 |              |
| Governmental activities:                        |               |               |                |                |               |               |               |               |                 |              |
| Charges for services:                           |               |               |                |                |               |               |               |               |                 |              |
| Public safety                                   | \$ 1,177,471  | \$ 1,288,243  | \$ 1,265,036   | \$ 2,163,510   | \$ 2,443,376  | \$ 2,262,367  | \$ 2,339,436  | \$ 2,287,544  | \$ 2,780,427 \$ | 2.229.697    |
| Health and welfare                              | 1,956,513     | 2,237,056     | 2,274,424      | 2,921,589      | 1,058,391     | 1,044,637     | 814,513       | 822,149       | 846,663         | 324,979      |
| Community development                           | 491,279       | 647,038       | 571,151        | 535,270        | 438,539       | 394.042       | 326,217       | 262,608       | 190.748         | 243,713      |
| Other activities                                | 833.180       | 973,939       | 1,063,298      | 963,336        | 1,028,522     | 926,581       | 908.164       | 794,555       | 854,456         | 605,163      |
| Operating grants and contributions              | 13,458,742    | 11,669,652    | 11,728,169     | 13,585,678     | 12,833,423    | 12,213,856    | 11,616,928    | 10,956,576    | 11,475,946      | 12,958,689   |
| Capital grants and contributions                | 92,999        | 362,228       | 583,838        | 1,377,486      | 333,475       | 125,180       | 572,784       | 53,965        | 218,081         | 278,842      |
| Total governmental activities program revenues  | 18,010,184    | 17,178,156    | 17,485,916     | 21,546,869     | 18,135,726    | 16,966,663    | 16,578,042    | 15,177,397    | 16,366,321      | 16,641,083   |
| Business-type activities:                       | <u> </u>      |               |                |                |               |               |               |               |                 |              |
| Charges for services:                           |               |               |                |                |               |               |               |               |                 |              |
| Group Homes                                     | -             | -             | _              | _              | 2,323,904     | 1,959,366     | 2,049,762     | 1,765,617     | 1,067,380       | -            |
| Nursing Home                                    | 2,194,365     | 2,496,310     | 2,730,766      | 4,487,317      | 5,013,390     | 5,280,011     | 5,223,478     | 5,130,089     | 5,543,359       | 5,645,133    |
| Solid Waste                                     | 2,634,072     | 2,673,304     | 2,603,368      | 2,145,939      | 1,959,824     | 1,940,554     | 1,966,176     | 1,995,213     | 1,973,378       | 2,084,227    |
| Operating grants and contributions              | 69,937        | 104,642       | 235,702        | 360,639        | 324,405       | 401,302       | 540,807       | 538,281       | 397,699         | 397,947      |
| Capital grants and contributions                | -             | 3,086         | -              | -              | · -           | · -           | · -           | · -           | · -             | -            |
| Total business-type activities program revenues | 4,898,374     | 5,277,342     | 5,569,836      | 6,993,895      | 9,621,523     | 9,581,233     | 9,780,223     | 9,429,200     | 8,981,816       | 8,127,307    |
| Total primary government program revenues       | 22,908,558    | 22,455,498    | 23,055,752     | 28,540,764     | 27,757,249    | 26,547,896    | 26,358,265    | 24,606,597    | 25,348,137      | 24,768,390   |
| Net (expense) revenue (1)                       |               |               |                |                |               |               |               |               |                 |              |
| Governmental activities                         | (51,746,007)  | (57,985,546)  | (79,833,833)   | (78,272,532)   | (69,033,084)  | (59,111,478)  | (60,085,475)  | (59,811,299)  | (74,061,504)    | (71,521,025) |
| Business-type activities                        | 651,550       | 571,469       | (521,173)      | (155,324)      | 872,947       | 243,902       | (31,553)      | (1,185,481)   | (1,397,738)     | (820,321)    |
| Total primary government net expense            | (51,094,457)  | (57,414,077)  | (80,355,006)   | (78,427,856)   | (68,160,137)  | (58,867,576)  | (60,117,028)  | (60,996,780)  | (75,459,242)    | (72,341,346) |
| Total primary government het expense            | (31,074,437)  | (37,414,077)  | (00,333,000)   | (/0,44/,030)   | (00,100,137)  | (30,007,370)  | (00,117,028)  | (00,770,780)  | (13,437,444)    | (14,341,340) |

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#### **Changes in Net Position Last Ten Fiscal Years**

(accrual basis of accounting)

|  |                   |   |                 |                | Fiscal                                | Year                                  |                  |                |                   |                 |
|--|-------------------|---|-----------------|----------------|---------------------------------------|---------------------------------------|------------------|----------------|-------------------|-----------------|
|  | 2005              | 2006  | 2007            | 2008           | 2009                                  | 2010                                  | 2011             | 2012           | 2013              | 2014            |
| General Revenues and Other Changes in Net Position                   |                   |   |                 |                |                                       |                                       |                  |                |                   |                 |
| Governmental activities:   |                   |   |                 |                |                                       |                                       |                  |                |                   |                 |
| Taxes  |                   |   |                 |                |                                       |                                       |                  |                |                   |                 |
| Property taxes   | , ,               | \$ 41,735,306                                 |                 |                |                                       |                                       |                  | \$ 51,879,533  |                   | ,,              |
| Other local taxes  | 9,539,914         | 11,243,214                                    | 11,481,043      | 12,420,350     | 9,932,722                             | 10,026,312                            | 10,271,067       | 10,215,999     | 10,435,809        | 10,955,993      |
| Noncategorical state aid   | 6,327,009         | 6,577,321                                     | 6,972,228       | 6,745,218      | 6,537,665                             | 6,271,093                             | 6,337,356        | 6,598,813      | 6,611,332         | 6,685,461       |
| Investment earnings-unrestricted                                     | 643,319           | 1,159,965                                     | 1,419,147       | 1,134,312      | 507,834                               | 174,192                               | 292,420          | 248,974        | 246,068           | 241,059         |
| Investment earnings-restricted for capital projects and debt service |                   |   | 1,925,215       | 738,678        | 187,973                               | 6,818                                 | 3,023            | 7,070          | 14,986            | 1.925           |
| Miscellaneous  | 128.540           | 229,752                                       | 378,575         | 162,905        | 107,511                               | 227,217                               | 314,326          | 337,273        | 946,856           | 229.025         |
| Transfers  | (5,723,697)       | 500,000                                       | 638,628         | 741            | (335,021)                             | -                                     | 514,520          | 331,213        | 162,292           | 35,205          |
| Special Item - contribution of capital assets                        | (5,725,077)       | -   | -               | -              | (333,021)                             | _                                     | _                | _              | -                 | 817,884         |
| Total governmental activities  | 50.612.091        | 61,445,558                                    | 68.407.618      | 71,409,196     | 70.387.323                            | 69.095.724                            | 69,315,146       | 69.287.662     | 71,166,852        | 75,312,233      |
| 6  |                   | 01,110,000                                    | 00,107,010      | 71,107,170     | 70,507,525                            | 0>,0>2,721                            | 0,,510,110       | 05,207,002     | 71,100,002        | , 0,012,200     |
| Business-type activities:  | 210 146           | 5(0.222                                       | (02.720         | 100.046        | 100 527                               | 25.056                                | 22 (27           | 21 215         | 20.202            | 42.071          |
| Investment earnings-unrestricted and restricted<br>Miscellaneous     | 218,146<br>5,313  | 569,332                                       | 603,720         | 498,046        | 190,527<br>4,284                      | 25,056<br>26                          | 23,637<br>13,498 | 21,315<br>13   | 38,382<br>3,777   | 42,071<br>6,484 |
| Transfers  | 5,723,697         | (500,000)                                     | (638,628)       | (741)          | 335,021                               | -                                     | 13,496           | 3,802          | (162,292)         | (35,205)        |
| Total business-type activities                                       | 5.947.156         | 69.332  | (34.908)        | 497.305        | 529,832                               | 25.082                                | 37.135           | 25,130         | (120,133)         | 13.350          |
| Total primary government   |                   | ,   | (- ,/           | ,              |                                       | - ,                                   | \$ 69,352,281    | \$ 69,312,792  |                   |                 |
| Total primary government   | \$ 50,557,247     | \$ 01,514,650                                 | \$ 00,372,710   | \$ 71,700,301  | \$ 70,717,133                         | \$ 07,120,800                         | \$ 07,332,261    | \$ 07,312,772  | \$ 71,040,717 \$  | 73,323,363      |
| Change in Net Position   |                   |   |                 |                |                                       |                                       |                  |                |                   |                 |
| Governmental activities  | \$ (1,133,916)    |   | \$ (11,426,215) |                |                                       |                                       |                  |                |                   |                 |
| Business-type activities   | 6,598,706         | 640,801                                       | (556,081)       | 341,981        | 1,402,779                             | 268,984                               | 5,582            | (1,160,351)    | (1,517,871)       | (806,971)       |
| Total Primary Government   | \$ 5,464,790      | \$ 4,100,813                                  | \$ (11,982,296) | \$ (6,521,355) | \$ 2,757,018                          | \$ 10,253,230                         | \$ 9,235,253     | \$ 8,316,012   | \$ (4,412,523) \$ | 2,984,237       |
| Component Unit-School Board: (2)                                     |                   |   |                 |                |                                       |                                       |                  |                |                   |                 |
| Expenses   |                   |   |                 |                |                                       |                                       |                  |                |                   |                 |
| Education  | \$ 83,292,902     | \$ 88,838,635                                 | \$ 95,021,813   | \$ 99,029,507  | \$ 103,365,329                        | \$ 98,735,253                         | \$ 92,148,786    | \$ 93,926,813  | \$ 102,516,696 \$ | 101,586,480     |
| Program Revenues   |                   |   |                 |                |                                       |                                       |                  |                |                   |                 |
| Charges for services   | 8,152,270         | 8,414,045                                     | 8.888.476       | 8,883,190      | 9,137,849                             | 9,603,258                             | 6,386,146        | 7,848,217      | 8,405,921         | 2,518,530       |
| Operating grants and contributions                                   | 16,425,570        | 17,788,003                                    | 19,418,681      | 21,392,617     | 20,330,558                            | 23,965,199                            | 20,959,960       | 20,643,938     | 19,374,378        | 22,127,815      |
| Capital grants and contributions                                     | 200,829           | 71,016  | 15,128          | 500,990        | 10,000                                | · · · -                               | · -              | · -            | · -               | · -             |
| Total component unit program revenues                                | 24,778,669        | 26,273,064                                    | 28,322,285      | 30,776,797     | 29,478,407                            | 33,568,457                            | 27,346,106       | 28,492,155     | 27,780,299        | 24,646,345      |
| Net (expense)/revenue  | (58,514,233)      | (62,565,571)                                  | (66,699,528)    | (68,252,710)   | (73,886,922)                          | (65,166,796)                          | (64,802,680)     | (65,434,658)   | (74,736,397)      | (76,940,135)    |
| General Revenues and Other Changes in Net Position                   |                   |   |                 |                |                                       |                                       |                  |                |                   |                 |
| Contribution from primary government                                 | 24,644,950        | 29,213,615                                    | 47,318,197      | 47,739,518     | 37,410,945                            | 27,911,539                            | 28,791,675       | 27,868,624     | 40,152,454        | 34,718,131      |
| State aid  | 31,598,089        | 32,487,146                                    | 36,864,684      | 36,088,770     | 40,803,551                            | 34,945,640                            | 33,698,695       | 32,987,401     | 32,282,549        | 38,663,168      |
| Investment earnings-unrestricted                                     | ´ ´-              | , , , , <u>, , , , , , , , , , , , , , , </u> | · · · · -       | 5              | , , , , , , , , , , , , , , , , , , , | , , , , , , , , , , , , , , , , , , , | 2,427            | ´ ´-           | , , , <u>-</u>    | · · · · -       |
| Investment earnings-restricted for capital projects                  |                   |   |                 |                |                                       |                                       |                  |                |                   |                 |
| and debt service   | -                 | -   | -               | 6,983          | 1,466                                 | 141                                   | 62               | 37             | 1,101             | 968             |
| Miscellaneous  | 131,888           | 152,930                                       | 663,989         | 265,144        | 37,703                                | 67,502                                | 54,319           | 177,854        | 274,752           | 471,503         |
| Special Item - contribution of capital assets                        |                   | -   | -               | -              | -                                     | -                                     | -                | -              | -                 | 1,321,103       |
| Total general revenues and other changes in net assets               | 56,374,927        | 61,853,691                                    | 84,846,870      | 84,100,420     | 78,253,665                            | 62,924,822                            | 62,547,178       | 61,033,916     | 72,710,856        | 75,174,873      |
| Total Component Unit-School Board Change in Net Position             | on \$ (2,139,306) | \$ (711,880)                                  | \$ 18,147,342   | \$ 15,847,710  | \$ 4,366,743                          | \$ (2,241,974)                        | \$ (2,255,502)   | \$ (4,400,742) | \$ (2,025,541) \$ | (1,765,262)     |

<sup>(1)</sup> Net (expense) revenue is the difference between the expenses and program revenues. It indicates the degree to which a function or program is supported with its own fees and program-specific grants versus its reliance upon funding from taxes and other general revenues. A number in parentheses are net expenses indicating that expenses were greater than program revenues and therefore general revenues were needed to finance that function or program. Numbers without parentheses are net revenues, meaning that program revenues were more than sufficient to cover expenses.

(2) Component unit change in net position is included in this table due to the School Board being a significant portion of the County.

#### Fund Balances, Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting)

| _                        | 2005             | 2006             | 2007             | 2008             | 2009             | 2010             | 2011             | 2012             | 2013             | 2014             |
|--------------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| Governmental Funds       |                  |                  |                  |                  |                  |                  |                  |                  |                  |                  |
| General Fund             |                  |                  |                  |                  |                  |                  |                  |                  |                  |                  |
| Nonspendable             | \$<br>498,749    | \$<br>513,288    | \$<br>527,075    | \$<br>527,941    | \$<br>535,613    | \$<br>572,710    | \$<br>591,378    | \$<br>609,118    | \$<br>617,553    | \$<br>617,465    |
| Restricted               | 671,586          | 41,569,441       | 21,033,575       | 9,748,039        | 2,753,499        | 248,090          | 246,949          | 8,064,388        | 770,552          | 305,038          |
| Committed                | 5,970,480        | 5,962,792        | 3,523,951        | 3,589,869        | 5,333,247        | 5,845,833        | 4,471,108        | 4,847,144        | 7,710,886        | 9,999,808        |
| Assigned                 | 18,451,456       | 18,266,861       | 20,369,879       | 20,450,272       | 21,095,931       | 22,045,371       | 21,344,121       | 26,773,987       | 22,154,070       | 22,687,070       |
| Unassigned               | -                | 447,950          | 1,945,297        | 5,029,081        | 7,078,298        | 11,780,390       | 18,035,007       | 16,186,173       | 18,055,021       | 13,274,315       |
| Total governmental funds | \$<br>25,592,271 | \$<br>66,760,332 | \$<br>47,399,777 | \$<br>39,345,202 | \$<br>36,796,588 | \$<br>40,492,394 | \$<br>44,688,563 | \$<br>56,480,810 | \$<br>49,308,082 | \$<br>46,883,696 |

#### Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years (1) (modified accrual basis of accounting)

|  |                      |               |   |                | Fiscal Yea     | ar            |               |               |                |             |
|--|----------------------|---------------|---|----------------|----------------|---------------|---------------|---------------|----------------|-------------|
|  | 2005                 | 2006          | 2007                                    | 2008           | 2009           | 2010          | 2011          | 2012          | 2013           | 2014        |
| Revenues   |                      |               |   |                |                |               |               |               |                |             |
| General property taxes                           | \$<br>39,752,665 \$  | 41,752,060 \$ | 46,534,525 \$                           | 50,435,680 \$  | 53,224,141 \$  | 51,970,906 \$ | 51,542,750 \$ | 51,962,404 \$ | 52,987,699 \$  | 56,556,779  |
| Other local taxes                                | 9,538,475            | 11,233,025    | 11,538,775                              | 12,429,090     | 9,931,350      | 10,023,749    | 10,212,720    | 10,224,275    | 10,491,533     | 10,943,326  |
| Permits, privilege fees, and regulatory licenses | 846,390              | 966,639       | 911,748                                 | 752,110        | 502,972        | 469,212       | 520,504       | 403,614       | 491,867        | 535,127     |
| Fines and forfeitures                            | 195,903              | 165,256       | 156,098                                 | 125,643        | 149,258        | 206,289       | 175,543       | 155,453       | 159,438        | 144,501     |
| Revenue from use of money and property           | 749,511              | 1,252,371     | 3,455,870                               | 1,983,920      | 783,989        | 227,479       | 323,446       | 286,553       | 296,329        | 279,244     |
| Charges for services                             | 1,466,650            | 1,708,253     | 2,019,517                               | 3,297,142      | 1,945,017      | 1,736,611     | 1,612,856     | 1,651,322     | 2,038,596      | 1,825,779   |
| Other  | 265,707              | 439,845       | 815,087                                 | 975,822        | 504,790        | 586,216       | 836,223       | 551,202       | 881,022        | 615,778     |
| Recovered costs                                  | 1,627,975            | 1,886,865     | 1,756,255                               | 1,893,579      | 2,091,841      | 1,858,219     | 1,785,592     | 1,709,688     | 1,759,014      | 520,202     |
| Intergovernmental                                | <br>18,303,707       | 18,226,520    | 19,305,784                              | 20,221,553     | 20,549,462     | 18,633,912    | 18,508,921    | 17,662,423    | 18,393,111     | 19,765,553  |
| Total revenues                                   | 72,746,983           | 77,630,834    | 86,493,659                              | 92,114,539     | 89,682,820     | 85,712,593    | 85,518,555    | 84,606,934    | 87,498,609     | 91,186,289  |
| Expenditures                                     |                      |               |   |                |                |               |               |               |                |             |
| General government administration                | 3,094,329            | 2,723,253     | 3,692,154                               | 3,012,437      | 3,167,848      | 3,368,948     | 3,804,248     | 3,380,525     | 3,501,138      | 3,815,479   |
| Judicial administration                          | 1,377,361            | 1,520,552     | 1,633,882                               | 1,889,969      | 2,116,953      | 1,968,828     | 1,945,473     | 1,854,452     | 1,945,807      | 2,075,807   |
| Public safety                                    | 10,492,596           | 11,013,979    | 11,895,295                              | 13,082,577     | 14,098,374     | 14,135,048    | 13,974,585    | 15,319,034    | 16,754,396     | 18,666,873  |
| Public works                                     | 4,376,124            | 4,704,841     | 4,691,966                               | 4,317,006      | 4,199,905      | 4,124,046     | 4,128,287     | 4,103,729     | 4,061,034      | 4,118,593   |
| Health and welfare                               | 11,428,047           | 11,769,995    | 11,910,543                              | 12,592,205     | 10,706,610     | 10,293,539    | 10,293,677    | 9,426,911     | 9,548,473      | 9,769,392   |
| Education  | 23,590,933           | 27,523,126    | 28,189,811                              | 29,281,512     | 29,893,180     | 27,758,039    | 27,926,157    | 28,889,100    | 32,546,495     | 33,595,489  |
| Parks, recreation, and cultural                  | 2,218,636            | 2,265,495     | 2,523,411                               | 2,568,142      | 2,766,085      | 2,729,488     | 2,524,712     | 2,556,162     | 2,583,097      | 2,883,655   |
| Community development                            | 2,459,735            | 2,666,576     | 4,631,435                               | 3,151,955      | 3,269,112      | 2,942,518     | 2,911,920     | 3,017,817     | 3,101,816      | 3,189,462   |
| Debt service                                     | _,,                  | _,,,,,,,,     | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | -,,            | -,,            | -,,           | -,,           | -,,,          | -,,            | -,,         |
| Principal  | 5,136,513            | 5,408,595     | 5,551,341                               | 6,327,234      | 6,203,703      | 6,138,043     | 5,988,946     | 5,928,101     | 5,788,415      | 6,067,408   |
| Interest and other fiscal charges                | 3,427,841            | 3,753,315     | 4,510,107                               | 4,597,358      | 4,779,182      | 4,089,104     | 3,794,573     | 3,526,435     | 3,619,767      | 2,599,921   |
| Capital projects                                 | 6,254,783            | 6,985,756     | 26,644,484                              | 25,163,154     | 11,292,405     | 4,469,186     | 4,029,808     | 2,812,421     | 10,563,835     | 6,828,596   |
| Total expenditures                               | 73,856,898           | 80,335,483    | 105,874,429                             | 105,983,549    | 92,493,357     | 82,016,787    | 81,322,386    | 80,814,687    | 94,014,273     | 93,610,675  |
| Excess of revenues over (under) expenditures     | <br>(1,109,915)      | (2,704,649)   | (19,380,770)                            | (13,869,010)   | (2,810,537)    | 3,695,806     | 4,196,169     | 3,792,247     | (6,515,664)    | (2,424,386) |
| Other Financing Sources (Uses)                   |                      |               |   |                |                |               |               |               |                |             |
| Transfers in                                     | 1,000,000            | 500,000       | 20,215                                  | _              | 261,923        | _             | _             | _             | _              | _           |
| Transfers out                                    | (6,723,697)          | -             |   | _              |                | _             | _             | _             | (813,133)      | _           |
| Issuance of debt                                 | 2,700,000            | 42,145,000    | _                                       | 5,420,000      | _              | _             | -             | _             | (015,155)      | _           |
| Refunding bonds issued                           | 1,938,650            | 14,115,000    | _                                       | -              | _              | _             | _             | _             | 23,788,000     | _           |
| Premiums on issuance of debt                     | -                    | 1,133,073     | _                                       | 394,435        | _              | _             | _             | _             | 4,395,064      | _           |
| Payment to refunded bond escrow agent            | (2,303,766)          | (14,023,715)  | _                                       | -              | _              | _             | _             | _             | (28,026,995)   | _           |
| Capital lease proceeds                           | 439,181              | 3,352         | _                                       | -              | _              | -             | _             | 8,000,000     | (==,0=0,>>0)   | _           |
| Total other financing sources and uses           | (2,949,632)          | 43,872,710    | 20,215                                  | 5,814,435      | 261,923        | -             | -             | 8,000,000     | (657,064)      | -           |
| Net change in fund balances                      | \$<br>(4,059,547) \$ | 41,168,061 \$ | (19,360,555) \$                         | (8,054,575) \$ | (2,548,614) \$ | 3,695,806 \$  | 4,196,169 \$  | 11,792,247 \$ | (7,172,728) \$ | (2,424,386) |

#### Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

|  |                                       |                                       |   |   | Fiscal Ye                             | ar                                    |                                       |                                       |                                       |                                       |
|--|---------------------------------------|---------------------------------------|---|---|---------------------------------------|---------------------------------------|---------------------------------------|---------------------------------------|---------------------------------------|---------------------------------------|
|  | 2005                                  | 2006                                  | 2007                                    | 2008                                    | 2009                                  | 2010                                  | 2011                                  | 2012                                  | 2013                                  | 2014                                  |
| Debt Service as a Percentage of Noncapital Expenditure   | es:                                   |                                       |   |   |                                       |                                       |                                       |                                       |                                       |                                       |
| Primary Government:  |                                       |                                       |   |   |                                       |                                       |                                       |                                       |                                       |                                       |
| Total debt service   | \$ 8,564,354                          | 9,161,910 \$                          | 10,061,448 \$                           | 10,924,592 \$                           | 10,982,885 \$                         | 10,227,147 \$                         | 9,783,519 \$                          | 9,454,536 \$                          | 9,408,182 \$                          | 8,667,329                             |
| Total expenditures Capital outlay primary government only Noncapital expenditures  | 73,856,898<br>3,912,007<br>69,944,891 | 80,335,483<br>1,783,156<br>78,552,327 | 105,874,429<br>5,619,913<br>100,254,516 | 105,983,549<br>2,310,305<br>103,673,244 | 92,493,357<br>2,061,660<br>90,431,697 | 82,016,787<br>1,543,981<br>80,472,806 | 81,322,386<br>1,806,521<br>79,515,865 | 80,814,687<br>1,113,164<br>79,701,523 | 94,014,273<br>1,221,496<br>92,792,777 | 93,610,675<br>2,178,092<br>91,432,583 |
| Debt service as a percentage of noncapital expenditures  | 12.24%                                | 11.66%                                | 10.04%                                  | 10.54%                                  | 12.14%                                | 12.71%                                | 12.30%                                | 11.86%                                | 10.14%                                | 9.48%                                 |
| Component Unit-School Board:   |                                       |                                       |   |   |                                       |                                       |                                       |                                       |                                       |                                       |
| Total debt service   | 976,162                               | 1,023,670                             | 1,110,537                               | 1,220,437                               | 1,312,395                             | 1,279,589                             | 1,253,283                             | 1,094,691                             | 923,386                               | 882,627                               |
| School expenditures excluding County contribution<br>Capital outlay Component Unit - School Board<br>Noncapital expenditures | 58,624,404<br>2,231,564<br>56,392,840 | 60,656,202<br>3,369,261<br>57,286,941 | 66,200,598<br>21,360,629<br>44,839,969  | 69,451,815<br>21,329,683<br>48,122,132  | 70,190,000<br>7,990,979<br>62,199,021 | 67,843,266<br>2,199,985<br>65,643,281 | 62,835,578<br>2,870,303<br>59,965,275 | 61,441,387<br>657,301<br>60,784,086   | 61,962,350<br>3,330,385<br>58,631,965 | 65,148,912<br>3,044,830<br>62,104,082 |
| Primary Government and Component Unit-Schools  |                                       |                                       |   |   |                                       |                                       |                                       |                                       |                                       |                                       |
| Total Debt Service<br>Total Noncapital Expenditure   | 9,540,516<br>\$ 126,337,731 \$        | 10,185,580<br>6 135,839,268 \$        | 11,171,985<br>145,094,485 \$            | 12,145,029<br>151,795,376 \$            | 12,295,280<br>152,630,718 \$          | 11,506,736<br>146,116,087 \$          | 11,036,802<br>139,481,140 \$          | 10,549,227<br>140,485,609 \$          | 10,331,568<br>151,424,742 \$          | 9,549,956<br>153,536,665              |
| Debt Service as a percentage of noncapital expenditures  | 7.55%                                 | 7.50%                                 | 7.70%                                   | 8.00%                                   | 8.06%                                 | 7.88%                                 | 7.91%                                 | 7.51%                                 | 6.82%                                 | 6.22%                                 |

<sup>(1)</sup> In Virginia, the County issues debt to finance the construction of school facilities for the Public Schools because Public Schools do not have borrowing or taxing authority, therefore the debt service payments related to School facilities are presented as debt service of the component unit. Debt service as a percentage of noncapital expenditures for the Primary Government and School Board more appropriately reflects the unique Virginia school debt requirements. Only School Board capital lease debt service is relected in the Component Unit-School Board.

Assessed Value and Estimated Actual Value of Taxable Property (1) Last Ten Calendar Years

|                  |                         | Real Pro               | pperty                   |                   | Less:                    | Total Taxable     | Total<br>Direct |
|------------------|-------------------------|------------------------|--------------------------|-------------------|--------------------------|-------------------|-----------------|
| Calendar<br>Year | Residential<br>Property | Commercial<br>Property | Agricultural<br>Property | Public<br>Service | Tax Deferred<br>Property | Assessed<br>Value | Tax<br>Rate     |
| 2004             | \$ 3.560.745.194        | \$ 206,542,600         | \$ 827,586,511           | \$ 210,873,333    | \$ 395,596,411           | \$ 4,410,151,227  | \$ 0.65         |
| 2005             | 3,728,060,857           | 208,868,800            | 833,212,811              | 189,128,993       | 389,201,911              | 4,570,069,550     | 0.65            |
| 2006             | 3,943,680,332           | 215,050,200            | 839,390,200              | 161,543,522       | 389,244,300              | 4,770,419,954     | 0.65            |
| 2007             | 6,416,922,632           | 316,676,800            | 1,789,627,000            | 240,590,375       | 1,151,428,300            | 7,612,388,507     | 0.50            |
| 2008             | 6,607,003,403           | 323,909,200            | 1,797,799,400            | 226,978,152       | 1,173,745,100            | 7,781,945,055     | 0.50            |
| 2009             | 6,745,894,103           | 328,639,600            | 1,800,619,100            | 247,559,296       | 1,177,476,400            | 7,945,235,699     | 0.50            |
| 2010             | 6,717,623,265           | 433,072,300            | 1,792,334,000            | 255,469,933       | 1,191,870,500            | 8,006,628,998     | 0.50            |
| 2011             | 6,392,278,090           | 499,300,600            | 1,780,976,300            | 259,649,263       | 1,199,227,400            | 7,732,976,853     | 0.50            |
| 2012             | 6,453,481,865           | 520,095,300            | 1,780,679,000            | 259,179,258       | 1,173,245,800            | 7,840,189,623     | 0.50            |
| 2013             | 6,817,604,111           | 642,022,000            | 1,780,412,600            | 266,427,161       | 1,206,268,100            | 8,300,197,772     | 0.50            |

<sup>(1)</sup> Property in Bedford County is reassessed once every four years at actual market value.

Property is assessed at 100 percent of estimated actual value. Tax rates are per \$100 of assessed value.

Source: Bedford County Commissioner of the Revenue

Direct Property Tax Rates Last Ten Calendar Years (rate per \$100 of assessed value)

| Type of Tax                  | 2005    | 2006    | 2007    | 2008    | 2009    | 2010    | 2011    | 2012    | 2013    | 2014    |
|------------------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Real Estate:<br>General Fund | \$ 0.65 | \$ 0.65 | \$ 0.50 | \$ 0.50 | \$ 0.50 | \$ 0.50 | \$ 0.50 | \$ 0.50 | \$ 0.50 | \$ 0.52 |

Source: Bedford County Commissioner of the Revenue

#### Principal Real Property Tax Payers Current Year and Nine Years Ago

2013 Calendar Year 2004 Calendar Year % of % of **Total Taxable** Assessed Assessed **Total Taxable Taxpayer** Valuation Rank Assessed Valuation Valuation Rank Assessed Valuation Appalachian Power Co \$137,564,819 \$100,265,610 2.27% 1 1.66% 1 Teva Pharmaceuticals Industries Ltd 44,992,300 2 0.54% 26,300,600 3 0.60% Norfolk & Western Railway Co 36,334,261 3 0.44% 18,289,809 4 0.41% Verizon Virginia Inc 31,672,021 0.38% 50,422,448 4 2 1.14% Southside Electric Corporation 27,052,140 0.33% 15,628,250 0.35% 5 GP (Georgia Pacific) Big Island LLC 18,789,300 6 0.23% 11,996,000 6 0.27% Wal-Mart 0.12% 9,857,200 0.22% 9,945,300 7 Boonsboro Country Club 9,649,600 0.12% Center for Advanced Engineering & Research 9,156,700 9 0.11% Crystal Shores Marina Resort 10 8,743,900 0.11% Sentry Equipment Erectors 7,154,400 8 0.16% Coleman Co LLC 9 0.16% 7,061,100 Forest Square Corp 6,369,900 10 0.14% Total 4.04% \$ 253,345,317 \$ 333,900,341 5.72%

Source: Bedford County Commissioner of the Revenue

#### Real Property Tax Levies and Collections Last Ten Fiscal Years

#### Collection within the Tax Levied Total **Collections** Tax Year of Levy **Total Collections to Date** Tax for the Adjusted Percentage of in Subsequent Percentage of Year Tax Year Adjustments Levv Amount Tax Levv Years Amount Tax Levy \$ 29,022,450 1,694,895 99.98% 2004 \$ 28,657,083 \$ 365,367 \$ 27,320,457 95.34% \$ \$ 29,015,352 2005 29,651,153 356,135 30,007,288 28,215,897 95.16% 1,780,465 29,996,362 99.96% 281,195 29,620,209 95.68% 1,596,367 99.93% 2006 30,956,215 31,237,410 31,216,576 37,875,560 238,867 36,284,648 1,784,339 38,068,987 2007 95.80% 99.88% 38,114,427 38,711,970 167,839 38,879,809 1,775,332 2008 37,040,942 95.68% 38,816,274 99.84% 2009 39,442,413 39,527,665 95.15% 1,886,378 39,417,142 99.72% 85,252 37,530,764 89,384 2,175,791 2010 39,794,973 94.28% 39,692,836 99.52% 39,884,357 37,517,045 2011 95.07% 1,719,533 38,373,116 107,061 38,480,177 36,479,693 38,199,226 99.27% 2012 38,826,705 66,277 38,892,982 37,047,971 95.42% 1,424,929 38,472,900 98.92% 2013 40,110,895 40,206,379 95.98% 956,715 39,455,568 95,484 38,498,853 98.13%

#### Ratios of Outstanding Debt by Type Last Ten Fiscal Years

The County has no overlapping debt

|                |                                | G                                  | overn | mental Activition                              | es |                           |                   |    | Business-7               | Гуре | Activities        |                                |   |                 |
|----------------|--------------------------------|------------------------------------|-------|--|----|---------------------------|-------------------|----|--------------------------|------|-------------------|--------------------------------|---|-----------------|
| Fiscal<br>Year | General<br>Obligation<br>Bonds | State<br>Literary<br>Fund<br>Loans |       | Virginia<br>iblic School<br>Authority<br>Bonds |    | Lease<br>Revenue<br>Bonds | Capital<br>Leases | R  | Lease<br>evenue<br>Bonds |      | Capital<br>Leases | Total<br>Primary<br>Government | Percentage<br>of Personal<br>Income (1) | Per<br>pita (1) |
| 2005           | \$<br>5,125,000                | \$<br>988,949                      | \$    | 40,241,929                                     | \$ | 16,541,893                | \$<br>418,025     | \$ | -                        | \$   | 46,017            | \$ 63,361,813                  | 2.75%                                   | \$<br>983       |
| 2006           | 4,880,000                      | 733,509                            |       | 36,849,963                                     |    | 57,839,114                | 337,967           |    | -                        |      | 322,107           | 100,962,660                    | 4.17%                                   | 1,515           |
| 2007           | 4,460,000                      | 478,069                            |       | 33,462,654                                     |    | 56,437,830                | 250,661           |    | -                        |      | 241,800           | 95,331,014                     | 3.64%                                   | 1,429           |
| 2008           | 4,040,000                      | 222,629                            |       | 35,730,154                                     |    | 54,027,709                | 161,488           |    | -                        |      | 178,610           | 94,360,590                     | 3.31%                                   | 1,396           |
| 2009           | 3,620,000                      | -                                  |       | 32,548,964                                     |    | 48,583,557                | 70,756            | 2  | 2,970,000                |      | 112,189           | 87,905,466                     | 3.17%                                   | 1,293           |
| 2010           | 3,200,000                      | -                                  |       | 29,245,342                                     |    | 46,239,890                | -                 | 2  | 2,775,000                |      | 42,369            | 81,502,601                     | 2.87%                                   | 1,183           |
| 2011           | 2,785,000                      | -                                  |       | 26,084,759                                     |    | 43,826,527                | -                 | 2  | 2,575,000                |      | 521,497           | 75,792,783                     | 2.60%                                   | 1,092           |
| 2012           | 2,370,000                      | -                                  |       | 22,893,185                                     |    | 41,505,000                | 8,000,000         | 2  | 2,365,000                |      | 410,371           | 77,543,556                     | 2.52%                                   | 1,114           |
| 2013           | 1,960,000                      | -                                  |       | 43,704,770                                     |    | 16,640,000                | 8,000,000         |    | -                        |      | 295,291           | 70,600,061                     | *                                       | *               |
| 2014           | 1,555,000                      | -                                  |       | 40,732,362                                     |    | 14,125,000                | 7,825,000         |    | -                        |      | 176,119           | 64,413,481                     | *                                       | *               |

<sup>(1)</sup> Bureau of Economic Analysis, includes Bedford Town and County

<sup>\*</sup> Unavailable

# Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

**General Bonded Debt Outstanding** 

|                | <br>Ge                          | merai bo | mueu Debt Outsta                | nung |                                |  |                 |
|----------------|---------------------------------|----------|---------------------------------|------|--------------------------------|--|-----------------|
| Fiscal<br>Year | County<br>General<br>Obligation |          | School<br>General<br>Obligation |      | Total<br>Primary<br>Government | Percentage of<br>Actual Taxable<br>Value of<br>Real Property (1) | Per<br>oita (2) |
| 2005           | \$<br>5,125,000                 | \$       | 41,230,878                      | \$   | 46,355,878                     | 1.01%  | \$<br>719       |
| 2006           | 4,880,000                       |          | 37,583,472                      |      | 42,463,472                     | 0.89%  | 637             |
| 2007           | 4,460,000                       |          | 33,940,723                      |      | 38,400,723                     | 0.50%  | 576             |
| 2008           | 4,040,000                       |          | 35,952,783                      |      | 39,992,783                     | 0.51%  | 591             |
| 2009           | 3,620,000                       |          | 32,548,964                      |      | 36,168,964                     | 0.46%  | 532             |
| 2010           | 3,200,000                       |          | 29,245,342                      |      | 32,445,342                     | 0.41%  | 471             |
| 2011           | 2,785,000                       |          | 26,084,759                      |      | 28,869,759                     | 0.37%  | 416             |
| 2012           | 2,370,000                       |          | 22,893,185                      |      | 25,263,185                     | 0.32%  | 363             |
| 2013           | 1,960,000                       |          | 43,704,770                      |      | 45,664,770                     | 0.55%  | 598             |
| 2014           | 1,742,000                       |          | 40,545,362                      |      | 42,287,362                     | 0.50%  | *               |

<sup>(1)</sup> Source - Taxable Value of Assessed Real Property obtained from the Commissioner of Revenue.

<sup>(2)</sup> Source - Schedule of Demographic and Economic Statistics Table 12 for personal income and population data.

<sup>\*</sup> Unavailable

County Debt Policy (1) Last Ten Fiscal Years

Fiscal Vear

|   |               |                |               | riscai        | rear          |               |               |               |               |               |
|---|---------------|----------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
|   | 2005          | 2006           | 2007          | 2008          | 2009          | 2010          | 2011          | 2012          | 2013          | 2014          |
| Net debt applicable to parameter  | \$ 63,315,796 | \$ 100,640,553 | \$ 95,089,214 | \$ 94,181,980 | \$ 84,823,277 | \$ 78,685,232 | \$ 72,696,286 | \$ 74,768,185 | \$ 70,304,770 | \$ 64,237,362 |
| Net debt as a percentage of assessed value (not to exceed 3.5%)                       | 1.39%         | 2.11%          | 1.25%         | 1.21%         | 1.07%         | 0.98%         | 0.94%         | 0.95%         | 0.85%         | 0.77%         |
| Net debt per capita (not to exceed \$1,750)   | \$ 982        | \$ 1,510       | \$ 1,425      | \$ 1,393      | \$ 1,247      | \$ 1,142      | \$ 1,048      | \$ 1,074      | \$ 1,010      | *             |
| Debt service as a percentage of General Governmental Expenditures (not to exceed 15%) | 7.57%         | 7.61%          | 7.69%         | 8.14%         | 8.12%         | 7.92%         | 7.88%         | 7.57%         | 7.11%         | 6.33%         |

<sup>(1)</sup> The Code of Virginia has no legal debt margin limit set on the Counties. However, Bedford County has established a policy with the following three parameters:

<sup>-</sup> Net Debt as a percentage of Assessed Value will not exceed 3.5%. (Net Debt is General Obligation debt and Capital Lease Obligation exclusive of debt or leases payable from Proprietary Funds)

<sup>-</sup> Net Debt per Capita will not exceed \$1,750 per capita.

<sup>-</sup> General Obligation Debt Service and Capital Lease payments as a percentage of General Governmental Expenditures will not exceed 15%.

Unavailable

#### **Demographic and Economic Statistics** Last Ten Calendar Years

| Year | Population (1) | In ( | Personal come (2) (5) thousands of dollars) | P  | Per<br>Capita<br>ersonal<br>ome (2) (6) | School<br>Enrollment (3) | Unemployment<br>Rate (4) |
|------|----------------|------|---|----|---|--------------------------|--------------------------|
| 2005 | 64,489         | \$   | 2,304,368                                   | \$ | 32,333                                  | 10,801                   | 3.4%                     |
| 2006 | 66,645         |      | 2,421,037                                   |    | 33,674                                  | 10,851                   | 2.9%                     |
| 2007 | 66,715         |      | 2,618,524                                   |    | 35,934                                  | 10,951                   | 2.9%                     |
| 2008 | 67,616         |      | 2,846,751                                   |    | 39,114                                  | 10,774                   | 3.6%                     |
| 2009 | 68,003         |      | 2,772,227                                   |    | 37,715                                  | 10,646                   | 6.7%                     |
| 2010 | 68,880         |      | 2,836,787                                   |    | 37,827                                  | 10,590                   | 6.8%                     |
| 2011 | 69,379         |      | 2,911,097                                   |    | 38,595                                  | 10,363                   | 6.2%                     |
| 2012 | 69,637         |      | 3,075,785                                   |    | 40,710                                  | 10,299                   | 5.8%                     |
| 2013 | 76,309         |      | *   |    | *                                       | 10,302                   | 5.6%                     |
| 2014 | *              |      | *   |    | *                                       | 10,023                   | 5.4%                     |

- Sources: (1) Weldon Cooper Center for Public Service, University of Virginia, intercensal estimates for FY 2005 through FY 2010 and estimates for FY 2011 through FY 2013.
  - (2) Bureau of Economic Analysis, includes Bedford Town and County
  - (3) March 31 ADM
  - (4) Virginia Employment Commission calendar year data for 2005-2013. Data for 2014 is average for January 1, 2014 through June 30, 2014.
  - (5) Personal income is the income received by all persons from all sources.
  - (6) Per capita personal income is calculated as the personal income of residents of a given area divided by the resident population of the area.
  - \* Unavailable

# Principal Employers Current Year and Nine Years Ago

|   | 2014      |      | 2005      |      |
|---|-----------|------|-----------|------|
| Taxpayer                                | Employees | Rank | Employees | Rank |
| Bedford County School Board             | 1,000+    | 1    | 1,000+    | 1    |
| County of Bedford                       | 500-999   | 2    | 250-499   | 2    |
| ** Teva Pharmaceuticals Industries Ltd  | 500-999   | 3    | 250-499   | 4    |
| Mail America Communications             | 250-499   | 4    | 250-499   | 6    |
| * Staffmark Investment LLC              | 250-499   | 5    | -         |      |
| *** GP (Georgia Pacific) Big Island LLC | 250-499   | 6    | 250-499   | 3    |
| Walmart                                 | 250-499   | 7    | -         |      |
| Sentry Equipment Erectors               | 100-249   | 8    | 100-249   | 9    |
| * Elwood Staffing Services Inc          | 100-249   | 9    | -         |      |
| * Workforce Solutions                   | 100-249   | 10   | -         |      |
| Inservice America                       | -         |      | 250-499   | 5    |
| * Alpha Omega Resources                 | -         |      | 250-499   | 7    |
| Food Lion                               | -         |      | 100-249   | 8    |
| Jordan Air Express                      | -         |      | 100-249   | 10   |

Source: Virginia Employment Commission

<sup>\*</sup> Staffing agencies that provided temporary workers for Bedford County and surrounding locality businesses.

<sup>\*\*</sup> Nine years ago the taxpayer was known as Barr Laboratories.

<sup>\*\*\*</sup> Nine years ago the taxpayer was known as Nekoosa Packaging Corporation.

# **County Government Employees by Function Last Ten Fiscal Years**

Full-Time Equivalent Employees as of June 30

|  |                              |                              | I un II                       | me Equiva                     | icht Empio                    | yees as or o                  | June 20                       |                               |                               |                       |
|--|------------------------------|------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-----------------------|
|  | 2005                         | 2006                         | 2007                          | 2008                          | 2009                          | 2010                          | 2011                          | 2012                          | 2013                          | 2014                  |
| Function/Program   |                              |                              |                               |                               |                               |                               |                               |                               |                               |                       |
| General government administration                            | 43.5                         | 43.5                         | 44.3                          | 44.8                          | 47.0                          | 45.9                          | 46.2                          | 46.8                          | 45.0                          | 46.8                  |
| Judicial administration                                      | 26.8                         | 27.5                         | 27.8                          | 29.3                          | 28.3                          | 28.3                          | 28.3                          | 28.0                          | 28.8                          | 29.0                  |
| Public safety  | 107.5                        | 114.0                        | 120.3                         | 131.8                         | 138.0                         | 146.0                         | 141.8                         | 151.6                         | 154.3                         | 159.3                 |
| Public works   | 41.8                         | 47.8                         | 51.3                          | 52.3                          | 52.3                          | 53.0                          | 50.9                          | 51.8                          | 49.0                          | 49.0                  |
| Health & welfare   | 73.8                         | 80.8                         | 82.8                          | 85.3                          | 84.3                          | 82.2                          | 82.6                          | 81.8                          | 83.8                          | 87.0                  |
| Parks, recreation, and cultural                              | 13.8                         | 13.8                         | 14.3                          | 12.8                          | 14.0                          | 13.0                          | 12.8                          | 13.0                          | 12.5                          | 11.5                  |
| Community development  | 25.3                         | 27.5                         | 27.8                          | 29.5                          | 30.0                          | 26.8                          | 25.3                          | 25.5                          | 25.5                          | 25.0                  |
| Other funds Group homes Nursing home Solid waste Other funds | 20.8<br>52.5<br>14.3<br>87.6 | 22.5<br>51.0<br>15.0<br>88.5 | 26.0<br>63.8<br>15.0<br>104.8 | 31.5<br>83.8<br>15.5<br>130.8 | 34.3<br>93.8<br>16.0<br>144.1 | 32.0<br>94.5<br>16.3<br>142.8 | 33.8<br>99.8<br>15.6<br>149.2 | 35.3<br>98.8<br>17.3<br>151.4 | 23.0<br>96.8<br>18.0<br>137.8 | 96.8<br>16.8<br>113.6 |
| Total primary government                                     | 420.1                        | 443.4                        | 473.4                         | 516.6                         | 538.0                         | 538.0                         | 537.1                         | 549.9                         | 536.7                         | 521.2                 |
| Education  | 1,751.0                      | 1,832.0                      | 1,836.0                       | 1,819.0                       | 1,750.0                       | 1,744.0                       | 1,683.0                       | 1,619.0                       | 1,615.0                       | 1,648.0               |
| Total  | 2,171.1                      | 2,275.4                      | 2,309.4                       | 2,335.6                       | 2,288.0                       | 2,282.0                       | 2,220.1                       | 2,168.9                       | 2,151.7                       | 2,169.2               |

Source: Bedford County Department of Fiscal Management and Bedford County School Board

<sup>\*</sup> Unavailable

# Operating Indicators by Function/Program Last Ten Fiscal Years

|   |                |               |               |               | Fiscal        | Year          |               |               |               |               |
|---|----------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|
|   | 2005           | 2006          | 2007          | 2008          | 2009          | 2010          | 2011          | 2012          | 2013          | 2014          |
| Function/Program                        |                |               |               |               |               |               |               |               |               | _             |
| Public safety                           |                |               |               |               |               |               |               |               |               |               |
| Sheriff                                 |                |               |               |               |               |               |               |               |               |               |
| Number of calls                         | 28,804         | 30,329        | 30,130        | 32,442        | 33,477        | 32,951        | 36,934        | 36,297        | 35,686        | 38,370        |
| Criminal warrants served                | 2,619          | 2,678         | 3,612         | 3,964         | 3,174         | 3,156         | 3,359         | 1,584         | 1,197         | 1,694         |
| Other warrants/protective orders served | 3,245          | 3,230         | 798           | 982           | 1,566         | 1,561         | 1,464         | 1,201         | 1,052         | 1,155         |
| Civil papers handled                    | 18,393         | 21,459        | 23,912        | 23,353        | 24,271        | 23,181        | 21,209        | 20,743        | 20,090        | 19,749        |
| Building inspections                    |                |               |               |               |               |               |               |               |               |               |
| Number of permits                       | 2,092          | 2,045         | 2,144         | 1,935         | 1,471         | 1,439         | 1,402         | 1,260         | 1,417         | 1,509         |
| Value of permits                        | \$ 181,582,198 | \$243,905,223 | \$241,579,114 | \$170,770,127 | \$ 90,784,891 | \$ 91,434,427 | \$ 94,222,524 | \$ 72,847,955 | \$ 90,876,889 | \$103,159,994 |
| Fire and rescue                         |                |               |               |               |               |               |               |               |               |               |
| Number of Volunteers                    | 770            | 752           | 737           | 698           | 661           | 619           | 600           | 606           | 600           | 571           |
| Number of EMS calls                     | 9,486          | 10,758        | 12,530        | 14,238        | 13,864        | 15,399        | 15,727        | 15,054        | 15,951        | 15,380        |
| Number of fire calls                    | 3,082          | 3,424         | 3,781         | 3,847         | 4,042         | 3,463         | 3,522         | 3,380         | 3,051         | 2,995         |
| Public Works                            |                |               |               |               |               |               |               |               |               |               |
| Refuse collection                       |                |               |               |               |               |               |               |               |               |               |
| Incoming waste tonnage                  |                |               |               |               |               |               |               |               |               |               |
| Industrial                              | 434            | 76            | 32            | 29            | 31            | 46            | 25            | 26            | 25            | 30            |
| Commercial                              | 13,735         | 15,990        | 15,956        | 15,530        | 12,904        | 12,147        | 13,772        | 14,164        | 14,315        | 17,218        |
| County collection system                | 27,679         | 26,790        | 27,933        | 25,929        | 24,117        | 24,550        | 24,176        | 23,908        | 23,698        | 23,403        |
| Commercial hauled residential           | 2,176          | 1,662         | 1,309         | 1,437         | 1,507         | 1,536         | 1,560         | 1,561         | 1,538         | 1,555         |
| Residential hauled                      | 1,924          | 2,006         | 2,038         | 2,027         | 1,824         | 1,768         | 1,890         | 1,977         | 2,095         | 2,018         |
| Total                                   | 45,948         | 46,524        | 47,268        | 44,952        | 40,383        | 40,047        | 41,423        | 41,636        | 41,671        | 44,224        |
| Recyclable tonnage collected            | 914            | 1,308         | 1,598         | 1,701         | 1,731         | 1,905         | 1,949         | 2,019         | 1,977         | 1,974         |
| Parks, recreation, and cultural         |                |               |               |               |               |               |               |               |               |               |
| (1) Parks and recreation                |                |               |               |               |               |               |               |               |               |               |
| Number of child participants            | 5,584          | 5,015         | 5,924         | 5,328         | 5,506         | 5,674         | 5,264         | 5,776         | 5,822         | 5,667         |
| Number of adult participants            | 114            | 508           | 1,012         | 740           | 985           | 837           | 859           | 913           | 945           | 575           |
| Number of senior participants           | 2,614          | 2,606         | 3,912         | 4,351         | 4,025         | 3,993         | 3,585         | 4,150         | 3,987         | 2,684         |
| Scheduled events                        | 8              | 9             | 12            | 10            | 12            | 11            | 8             | 8             | 8             | 8             |
| Number of event participants            | 1,410          | 1,237         | 1,933         | 1,705         | 1,986         | 1,623         | 1,180         | 1,031         | 1,001         | 765           |
| Trips/tours                             | 33             | 53            | 45            | 40            | 46            | 66            | 29            | 26            | 24            | 22            |
| Number of trip participants             | 1,084          | 2,326         | 1,249         | 1,188         | 1,177         | 1,419         | 554           | 364           | 355           | 396           |

Source: Various County Departments

<sup>(1)</sup> Participant data for Parks & Recreation is for the calendar year for 2004 through 2009.

# Capital Asset Statistics by Function/Program Last Ten Fiscal Years

| Last Tell Fiscal Tears                  | Fiscal Year |      |      |      |      |      |      |      |      |      |
|---|-------------|------|------|------|------|------|------|------|------|------|
|   | 2005        | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 |
| Function/Program                        |             |      |      |      |      |      |      |      |      |      |
| Public safety                           |             |      |      |      |      |      |      |      |      |      |
| Sheriff                                 |             |      |      |      |      |      |      |      |      |      |
| Stations                                | 6           | 6    | 9    | 7    | 9    | 5    | 5    | 5    | 5    | 4    |
| Patrol units                            | 88          | 88   | 91   | 94   | 99   | 99   | 102  | 109  | 107  | 113  |
| Fire & rescue                           |             |      |      |      |      |      |      |      |      |      |
| Rescue squads                           | 11          | 11   | 11   | 11   | 11   | 11   | 11   | 11   | 11   | 11   |
| Satellite rescue squads                 | 4           | 5    | 5    | 5    | 5    | 5    | 5    | 5    | 5    | 5    |
| Fire companies                          | 10          | 10   | 10   | 10   | 10   | 10   | 10   | 10   | 10   | 11   |
| Marine based fire company               | 1           | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    |
| Satellite fire companies                | 8           | 9    | 9    | 9    | 9    | 9    | 9    | 9    | 9    | 9    |
| Public works                            |             |      |      |      |      |      |      |      |      |      |
| Refuse collection                       |             |      |      |      |      |      |      |      |      |      |
| County convenience centers              |             |      |      |      |      |      |      |      |      |      |
| Unstaffed                               | 1           | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    |
| Partially staffed                       | 6           | 6    | 5    | 5    | 5    | 4    | 4    | 4    | 4    | 4    |
| Fully staffed                           | 7           | 8    | 9    | 9    | 9    | 10   | 10   | 10   | 10   | 10   |
| Total county convenience centers        | 14          | 15   | 15   | 15   | 15   | 15   | 15   | 15   | 15   | 15   |
| Leased convenience centers              |             |      |      |      |      |      |      |      |      |      |
| Unstaffed                               | 2           | 2    | 2    | 1    | 0    | 0    | 0    | 0    | 0    | 0    |
| Partially staffed                       | 10          | 9    | 9    | 9    | 10   | 10   | 10   | 10   | 10   | 10   |
| Total leased convenience centers        | 12          | 11   | 11   | 10   | 10   | 10   | 10   | 10   | 10   | 10   |
| Recycling centers                       | 10          | 12   | 12   | 12   | 12   | 13   | 13   | 13   | 13   | 13   |
| Parks, recreation, and cultural         |             |      |      |      |      |      |      |      |      |      |
| Parks & recreation                      |             |      |      |      |      |      |      |      |      |      |
| Acreage                                 | 625         | 625  | 625  | 625  | 625  | 625  | 625  | 625  | 625  | 625  |
| County parks                            | 4           | 4    | 4    | 4    | 4    | 4    | 4    | 4    | 4    | 4    |
| Leased parks                            | 8           | 8    | 8    | 8    | 8    | 8    | 8    | 8    | 8    | 8    |
| Skate Park                              | 0           | 0    | 0    | 0    | 0    | 0    | 1    | 1    | 1    | 1    |
| Walking/biking trails - miles developed | 5           | 5    | 7    | 16   | 18   | 18   | 18   | 21   | 23   | 23   |
| County baseball/softball diamonds       | 1           | 1    | 3    | 3    | 4    | 4    | 4    | 4    | 4    | 4    |
| Leased baseball/softball diamonds       | 38          | 38   | 38   | 38   | 39   | 39   | 39   | 39   | 39   | 44   |
| Football fields                         | 3           | 4    | 4    | 4    | 4    | 4    | 4    | 4    | 4    | 4    |
| County soccer fields                    | 3           | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    | 3    |
| Leased soccer fields                    | 37          | 37   | 37   | 37   | 37   | 37   | 37   | 37   | 37   | 37   |
| Community centers                       | 1           | 1    | 1    | 1    | 1    | 1    | 1    | 2    | 2    | 2    |
| County gymnasium                        | 0           | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 1    |

Sources: Various county departments

Bedford County School Board March 31st Average Daily Membership Last Ten Fiscal Years

| Grade             | 2004-2005 | 2005-2006 | 2006-2007 | 2007-2008 | 2008-2009 | 2009-2010 | 2010-2011 | 2011-2012 | 2012-2013 | 2013-2014 |
|-------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| K                 | 760       | 760       | 807       | 739       | 782       | 767       | 714       | 776       | 733       | 689       |
| 1                 | 778       | 761       | 753       | 786       | 763       | 792       | 750       | 728       | 769       | 728       |
| 2                 | 823       | 808       | 750       | 746       | 772       | 755       | 771       | 744       | 718       | 759       |
| 3                 | 842       | 833       | 832       | 778       | 775       | 791       | 747       | 784       | 750       | 704       |
| 4                 | 788       | 828       | 841       | 839       | 784       | 766       | 786       | 739       | 784       | 739       |
| 5                 | 808       | 830       | 859       | 855       | 848       | 793       | 759       | 797       | 756       | 798       |
| 6                 | 834       | 850       | 848       | 851       | 832       | 855       | 772       | 763       | 796       | 734       |
| 7                 | 843       | 880       | 856       | 843       | 851       | 870       | 868       | 781       | 782       | 793       |
| 8                 | 951       | 870       | 888       | 865       | 860       | 867       | 865       | 881       | 804       | 782       |
| 9                 | 914       | 920       | 905       | 911       | 859       | 865       | 887       | 874       | 934       | 833       |
| 10                | 884       | 874       | 937       | 855       | 868       | 821       | 831       | 834       | 837       | 877       |
| 11                | 849       | 833       | 843       | 889       | 817       | 825       | 783       | 814       | 809       | 787       |
| 12                | 727       | 804       | 832       | 817       | 876       | 823       | 830       | 784       | 830       | 800       |
| Total             | 10,801    | 10,851    | 10,951    | 10,774    | 10,687    | 10,590    | 10,363    | 10,299    | 10,302    | 10,023    |
| Elementary school |           |           |           |           |           |           |           |           |           |           |
| membership        | 5,050     | 5,041     | 5,082     | 4,988     | 4,946     | 4,908     | 4,527     | 4,568     | 4,510     | 4,417     |
| Secondary school  |           |           |           |           |           |           |           |           |           |           |
| membership        | 5,751     | 5,810     | 5,869     | 5,786     | 5,741     | 5,682     | 5,836     | 5,731     | 5,792     | 5,606     |
| Total             | 10,801    | 10,851    | 10,951    | 10,774    | 10,687    | 10,590    | 10,363    | 10,299    | 10,302    | 10,023    |

Source: Bedford County School Board

Bedford County School Board Full-Time Equivalent Employees by Type Last Ten Fiscal Years

|  | 2005  | 2006  | 2007  | 2008  | 2009  | 2010  | 2011  | 2012  | 2013  | 2014  |
|--|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Supervisory                            |       |       |       |       |       |       |       |       |       |       |
| Instructional administrators           | 9     | 10    | 10    | 10    | 10    | 9     | 9     | 8     | 6     | 8     |
| Noninstructional administrators        | 16    | 14    | 14    | 14    | 14    | 14    | 13    | 14    | 14    | 16    |
| Consultants/supervisors of instruction | 17    | 18    | 25    | 22    | 24    | 23    | 18    | 26    | 31    | 29    |
| Principals                             | 22    | 22    | 22    | 22    | 22    | 22    | 22    | 22    | 22    | 22    |
| Assistant principals                   | 18    | 18    | 17    | 18    | 16    | 15    | 14    | 14    | 15    | 15    |
| Total supervisory                      | 82    | 82    | 88    | 86    | 86    | 83    | 76    | 84    | 88    | 90    |
| Instruction                            |       |       |       |       |       |       |       |       |       | ,     |
| Elementary classroom teachers          | 403   | 420   | 419   | 410   | 381   | 386   | 355   | 343   | 350   | 451   |
| Secondary classroom teachers           | 418   | 407   | 396   | 400   | 396   | 406   | 396   | 398   | 398   | 315   |
| ESE teachers                           | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 3     | -     | 3     |
| Other teachers (adult)                 | 4     | 5     | 5     | 5     | 5     | 5     | 5     | 5     | -     | -     |
| Other professionals (instructional)    | 79    | 122   | 125   | 130   | 125   | 135   | 143   | 122   | 119   | 115   |
| Aides                                  | 165   | 181   | 183   | 175   | 163   | 161   | 156   | 154   | 157   | 160   |
| Total instruction                      | 1,072 | 1,138 | 1,131 | 1,123 | 1,073 | 1,096 | 1,058 | 1,025 | 1,024 | 1,044 |
| Student Services                       |       |       |       |       |       |       |       |       |       |       |
| Guidance counselors                    | 33    | 35    | 34    | 34    | 36    | 36    | 34    | 32    | 33    | 33    |
| Visiting teachers/social workers       | 3     | 3     | 4     | 4     | 4     | 3     | 3     | 3     | 3     | 3     |
| Psychologists                          | 7     | 7     | 7     | 7     | 7     | 7     | 7     | 7     | 7     | 8     |
| Librarians                             | 30    | 36    | 39    | 37    | 36    | 30    | 28    | 26    | 26    | 23    |
| Other professionals (noninstructional) | 27    | 27    | 25    | 27    | 28    | 28    | 30    | 29    | 29    | 29    |
| Technicians                            | 12    | 12    | 12    | 12    | 11    | 10    | 11    | 12    | 13    | 14    |
| Total student services                 | 112   | 120   | 121   | 121   | 122   | 114   | 113   | 109   | 111   | 110   |
| Support and Administration             |       |       | , .   |       |       |       |       |       |       |       |
| Clerical/secretarial                   | 75    | 77    | 77    | 74    | 68    | 70    | 67    | 67    | 66    | 68    |
| Service workers                        | 383   | 382   | 385   | 381   | 369   | 346   | 336   | 301   | 290   | 296   |
| Skilled crafts                         | 18    | 23    | 23    | 23    | 23    | 24    | 22    | 22    | 24    | 26    |
| Unskilled laborers                     | 10    | 12    | 11    | 11    | 9     | 11    | 11    | 11    | 12    | 14    |
| Total support and administration       | 486   | 494   | 496   | 489   | 469   | 451   | 436   | 401   | 392   | 404   |
| Total employees                        | 1,752 | 1,834 | 1,835 | 1,819 | 1,750 | 1,744 | 1,683 | 1,619 | 1,615 | 1,648 |
| Teachers and administrators            | 910   | 916   | 912   | 904   | 871   | 883   | 835   | 833   | 836   | 859   |
| Other employees                        | 842   | 916   | 925   | 915   | 879   | 861   | 848   | 786   | 779   | 789   |
| Total employees                        | 1,752 | 1,832 | 1,837 | 1,819 | 1,750 | 1,744 | 1,683 | 1,619 | 1,615 | 1,648 |

Source: Bedford County School Board

Bedford County School Board Operating Statistics Last Ten Fiscal Years

| Fiscal<br>Year | Enrollment | Operating<br>Expenditures | Cost<br>Per<br>Pupil | Percentage<br>Change | ebt Service<br>penditures | Cost<br>Per<br>Pupil | Percentage<br>Change | Teaching<br>Staff | Pupil-<br>Teacher<br>Ratio | Percentage of Students Receiving Free or Reduced-Price Meals |
|----------------|------------|---------------------------|----------------------|----------------------|---------------------------|----------------------|----------------------|-------------------|----------------------------|--|
| 2005           | 10,801     | \$ 81,062,404             | \$ 7,505             | 11.83%               | \$<br>7,033,239           | \$<br>651            | -2.28%               | 821               | 13.16                      | 29%  |
| 2006           | 10,851     | 86,954,245                | 8,013                | 6.77%                | 6,881,657                 | 634                  | -2.61%               | 827               | 13.12                      | 27%  |
| 2007           | 10,951     | 93,183,363                | 8,509                | 6.19%                | 8,315,551                 | 759                  | 19.73%               | 815               | 13.44                      | 28%  |
| 2008           | 10,774     | 94,564,754                | 8,777                | 3.15%                | 9,229,609                 | 857                  | 12.82%               | 810               | 13.30                      | 29%  |
| 2009           | 10,687     | 97,030,914                | 9,079                | 3.44%                | 9,306,432                 | 871                  | 1.65%                | 777               | 13.75                      | 30%  |
| 2010           | 10,590     | 93,233,802                | 8,804                | -3.03%               | 9,062,726                 | 856                  | -1.73%               | 812               | 13.04                      | 33%  |
| 2011           | 10,363     | 89,458,628                | 8,633                | -1.95%               | 8,713,795                 | 841                  | -1.74%               | 759               | 13.65                      | 35%  |
| 2012           | 10,299     | 89,234,061                | 8,664                | 0.37%                | 8,416,409                 | 817                  | -2.81%               | 749               | 13.75                      | 35%  |
| 2013           | 10,302     | 92,976,273                | 9,025                | 4.16%                | 8,240,434                 | 800                  | -2.12%               | 748               | 13.77                      | 35%  |
| 2014           | 10,023     | 95,992,543                | 9,577                | 6.12%                | 7,509,732                 | 749                  | -6.33%               | 766               | 13.08                      | 35%  |

Source: Bedford County School Board

# **COMPLIANCE SECTION**



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of the Board of Supervisors County of Bedford, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns* and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Bedford, Virginia (the "County"), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated December 2, 2014.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards & Company, S. L. P.

Lynchburg, Virginia December 2, 2014



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

To the Honorable Members of the Board of Supervisors County of Bedford, Virginia

#### Report on Compliance for Each Major Federal Program

We have audited the County of Bedford, Virginia's (the "County") compliance with the types of compliance requirements described in the OMB Circular A-133, *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended June 30, 2014. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

#### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards Kompany, S. L. P.

Lynchburg, Virginia December 2, 2014

#### SUMMARY OF COMPLIANCE MATTERS June 30, 2014

As more fully described in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the County's compliance with certain provisions of the laws, regulations, contracts, and grants shown below.

#### **STATE COMPLIANCE MATTERS**

Code of Virginia
Budget and Appropriation Laws
Cash and Investment Laws
Conflicts of Interest Act
Local Retirement Systems
Debt Provisions
Procurement Laws
Uniform Disposition of Unclaimed Property Act
Comprehensive Services Act

**Sheriff Internal Controls** 

State Agency Requirements Education Social Services

#### FEDERAL COMPLIANCE MATTERS

U.S. Office of Management and Budget (OMB A-133) Compliance Supplement:

Provisions and conditions of agreements related to federal programs selected for testing.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2014

#### A. SUMMARY OF AUDITOR'S RESULTS

- 1. The auditor's report expresses an **unmodified opinion** on the financial statements.
- 2. **No significant deficiencies** relating to the audit of the financial statements were reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. There were no instances of noncompliance material to the financial statements disclosed during the audit.
- 4. **No significant deficiencies** relating to the audit of the major federal award programs were reported in the Independent Auditor's Report on Compliance for Each Major Program and on Internal Control over Compliance Required by OMB Circular A-133.
- 5. The auditor's report on compliance for the major federal award programs expresses an **unmodified opinion**.
- 6. The audit disclosed **no audit findings** relating to major programs.
- 7. The programs tested as major programs include:

| Name of Program:   | CFDA#  |  |  |  |  |  |  |  |
|--|--------|--|--|--|--|--|--|--|
| State Administrative Matching Grant for the Supplemental Nutrition |        |  |  |  |  |  |  |  |
| Assistance Program   | 10.561 |  |  |  |  |  |  |  |
| Title I Grants to Local Education Agencies                         |        |  |  |  |  |  |  |  |
| Twenty-First Century Community Learning Centers                    | 84.287 |  |  |  |  |  |  |  |
| Temporary Assistance for Needy Families                            | 93.558 |  |  |  |  |  |  |  |
| Medical Assistance Program   | 93.778 |  |  |  |  |  |  |  |

- 8. The **threshold for** distinguishing Type A and B programs was \$342,236.
- 9. The County of Bedford was determined to be a low-risk auditee.

#### **B. FINDINGS – FINANCIAL STATEMENT AUDIT**

None.

C. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT None.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2014

#### D. FINDINGS AND QUESTIONED COSTS - COMMONWEALTH OF VIRGINIA

#### 14-1: Commonwealth of Virginia Disclosure Statements

Condition:

One individual filed the required annual disclosure statements after the January 15, 2014 deadline.

Recommendation:

Steps should be taken to ensure that all statements are filed and filed timely.

Management's Response:

The auditee concurs with the recommendation.

#### 14-2: Social Services VDSS System Access

Condition:

The two employees terminated during fiscal year 2014 were noted as not having their access privileges to all VDSS systems removed within three working days of termination as set forth by the *Code of Virginia*.

Recommendation:

Steps should be taken to ensure that access to all VDSS systems is removed within three working days of an employee's termination.

Management's Response:

The auditee concurs with this recommendation and will take steps to ensure future terminated employees have their access removed timely.