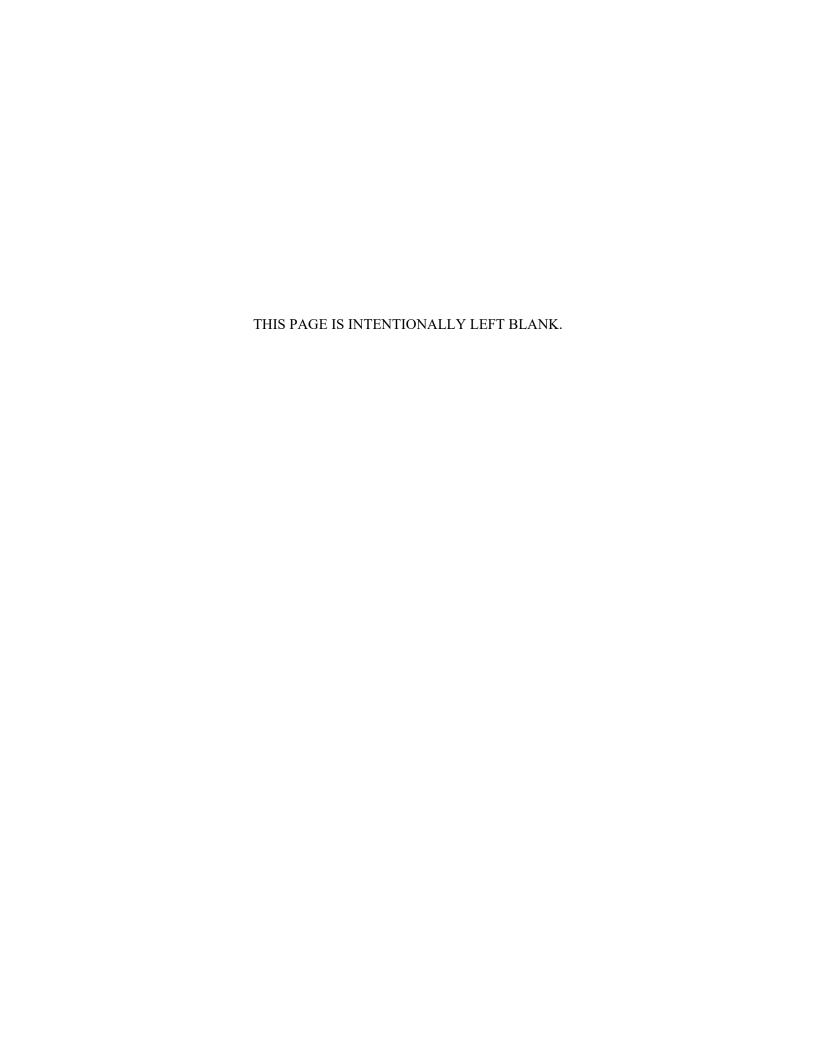
# City of Manassas, Virginia Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2019



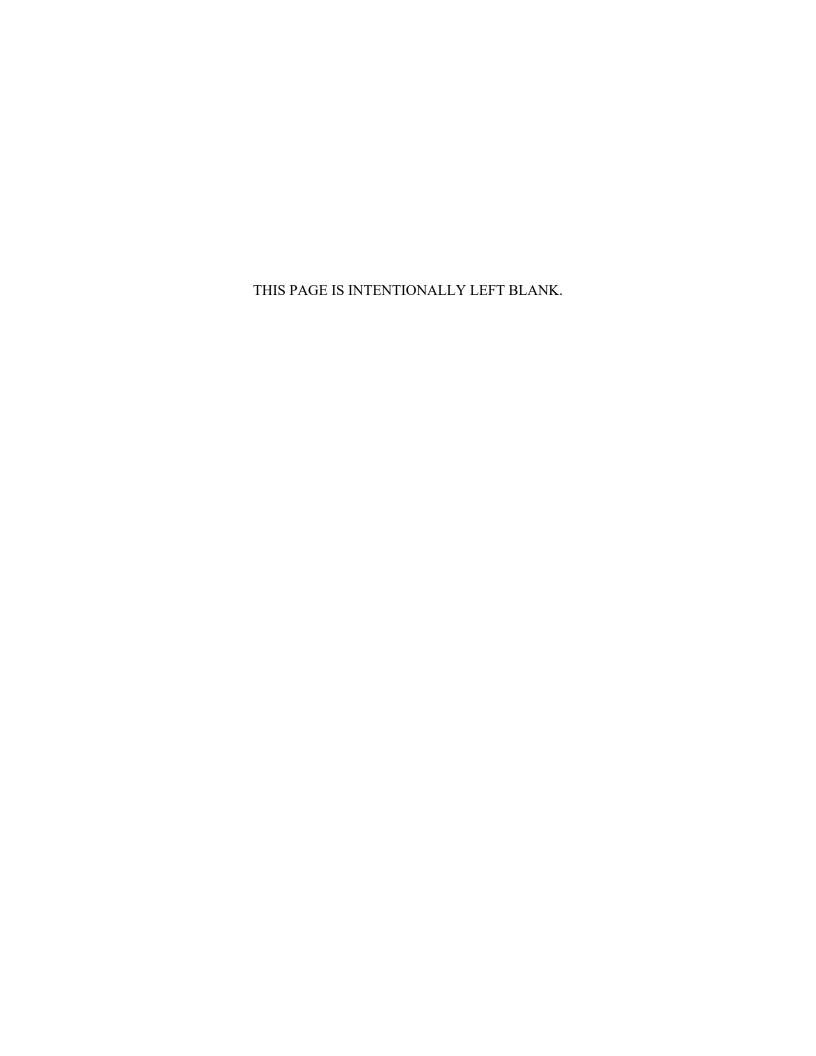




## CITY OF MANASSAS, VIRGINIA COMPREHENSIVE ANNUAL FINANCIAL REPORT AS OF AND FOR THE FISCAL YEAR ENDED JUNE 30, 2019



PREPARED BY: CITY OF MANASSAS, VIRGINIA FINANCE DEPARTMENT



## CITY OF MANASSAS, VIRGINIA COMPREHENSIVE ANNUAL FINANCIAL REPORT AS OF AND FOR THE FISCAL YEAR ENDED JUNE 30, 2019

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## **CITY COUNCIL**

Harry J. Parrish II, Mayor Pamela J. Sebesky, Vice Mayor

Theresa Coates Ellis Ian T. Lovejoy Mark D. Wolfe Ken D. Elston, through 8/31/2019 Ralph Smith, effective 9/1/2019 Michelle Davis-Younger

#### **CITY MANAGER**

William Patrick Pate

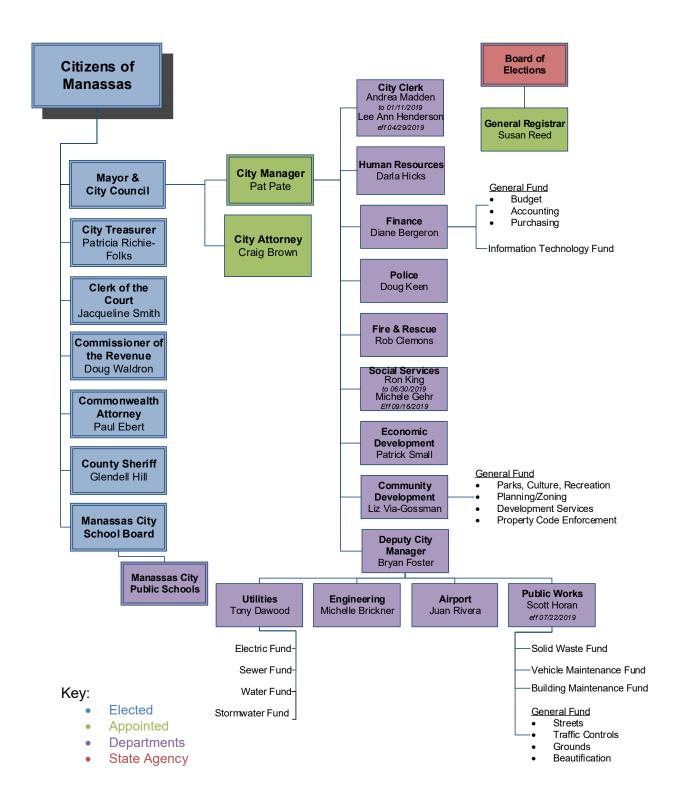
## MANASSAS CITY PUBLIC SCHOOLS SCHOOL BOARD

Sanford S. Williams, Chair Kristen Kiefer, Vice Chair Scott M. Albrecht Tim Demeria Peter B. O'Hanlon Suzanne W. Seaberg Robyn R. Williams

## SUPERINTENDENT OF SCHOOLS

Dr. Kevin Newman

## CITY OF MANASSAS, VIRGINIA ORGANIZATIONAL CHART





November 25, 2019

Honorable Mayor Parrish, City Council Members and Citizens City of Manassas Manassas, Virginia:

The Comprehensive Annual Financial Report (CAFR) of the City of Manassas, Virginia, (the City) for the fiscal year ended June 30, 2019 is hereby submitted. The Code of the Commonwealth of Virginia requires that all local governments shall be audited annually with a report to the governing body by December 31. This report is published to fulfill that requirement.

As management, we assume full responsibility for the completeness and reliability of all the information contained in this report. To provide a reasonable basis for making these representations, we have established a comprehensive internal control framework that is established for this purpose. Because the cost of internal controls should not outweigh their benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The City's financial statements have been audited by Brown, Edwards & Company LLP, a firm of licensed certified public accountants. The independent auditor has issued an unmodified ("clean") opinion on the City's financial statements for the fiscal year ended June 30, 2019. The independent auditor's report is located at the front of the Financial Section of the CAFR.

Management's Discussion and Analysis (MD&A) is found immediately following the independent auditor's report. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The independent audit of the financial statements of the City was part of a broader federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. These reports are available in the Single Audit Section of the CAFR.

#### **Profile of the City**

The City of Manassas is a community of approximately 41,641 residents located in Northern Virginia within the Washington, D. C. Metropolitan Statistical Area. Surrounded by Prince William County, the City is thirty miles southwest of the Nation's Capital and encompasses a land area of ten square miles. The Town of Manassas received its charter in 1873 and operated as a town in Prince William County until May 1, 1975, when it became an independent City of the Commonwealth of Virginia. The City is a regional employment and activity center with a strong employment base in advanced manufacturing, defense contracting, and healthcare. Manassas is a transportation, economic, and cultural hub built around a thriving historic downtown established near a strategic railroad junction.

#### **Governmental Organization**

The City of Manassas government is organized under a charter, adopted by the General Assembly of Virginia, and amended from time-to-time, which authorizes a council-manager form of government. The governing body, the Mayor and a six-member City Council, is elected at-large for staggered four-year terms and makes policies for administration of the City. The City Council appoints a City Manager to act as Chief Administrative Officer of the City. The City Manager serves at the pleasure of the City Council, carries out its policies, directs business procedures and appoints and may remove all employees, including the heads of the departments as provided by the City Charter.

The City Treasurer and the Commissioner of the Revenue are constitutional officers elected at-large by the voters. The General Registrar is appointed by the three-member Electoral Board. Elected officials shared with Prince William County and the City of Manassas Park are the Commonwealth's Attorney, Clerk of the Court and Sheriff. The Judges of the Circuit Court, General District Court, and Juvenile and Domestic Relations Court are appointed by the State Legislature.

The seven City School Board members are elected at-large for staggered four-year terms. The City Council must, to the extent required by applicable law and is otherwise appropriate, appropriate all funds of the School Board and issue debt to finance school capital projects. The Auditor of Public Accounts for the Commonwealth of Virginia has determined that school board financial statements must be displayed as discretely presented component units in the comprehensive annual financial reports of the primary governments in the Commonwealth which have responsibility for school systems. The Manassas City School Board does not issue its own financial statements.

The Economic Development Authority (EDA) of the City of Manassas, Virginia, is a political subdivision of the Commonwealth of Virginia that was originally established as The Industrial Development Authority of the Town of Manassas, Virginia in 1972, under the Industrial Development and Revenue Bond Act. In fiscal year 2017, certain criteria were met under Generally Accepted Accounting Principle (GASB) 14, that required the City to report the EDA as a component unit in the comprehensive annual financial reports. There are no other entities in the report.

#### **Operations of the City**

The City of Manassas provides the full range of municipal services including public safety (police, fire, and rescue), highway and streets, health and social services, public improvements, planning and zoning, recreation and cultural services, and general administrative services. The City also operates six proprietary functions: the electric, water, sewer and stormwater utilities, solid waste collection, and a regional airport.

The City Council and the School Board agreed to a three-year joint budget agreement in October 2015 to provide a predictable local revenue source to support education in the City, using the fiscal year 2016 budgeted transfer amount of \$52,808,380 as the base, with 2.625% annual increases resulted in an appropriation of \$57,177,160 in fiscal year 2019.

The annual operating budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit their recommended budgets to the City Manager in the December/January timeframe. The City Manager uses these recommendations as the starting point for developing his proposed budget. The City Manager presents his proposed budget to the City Council, usually in the beginning of March. The School Board presents the proposed budget for MCPS to the City Council by April 1. The City Council holds numerous public work sessions on the budget in March and April. City Council is required to hold a public hearing and adopt a budget by June 30 for the fiscal year beginning July 1. The MCPS budget is appropriated and controlled at the total budget level. The City's appropriated budget is controlled at the fund level. City Council must approve all transfers between funds greater than \$10,000. Department directors may make transfers of appropriations within a department and the City Manager may transfer between departments within a fund.

### **Local Economy and Long-term Financial Planning**

In 2019, the City continued to show steady economic growth. The taxable real estate assessed values for the 2019 tax year (values as of January 1, 2018) increased 1.69% while the average residential assessment increased 3.25% and the average commercial assessment decreased 1.07%. The 2019 residential / commercial assessment ratio is 64.9 / 35.1, a small change from the 2018 ratio of 63.9 / 36.1. Combined general property tax revenues among all classes of properties increased 2.8% in fiscal year 2019. Other local tax revenues saw a 15.3% increase in 2019. The 2019 business license tax increased 14.4%, meals tax revenues grew 5.6%, and sales taxes increased 25.9%. The sales tax increase was due in part to a taxpayer filling error which resulted in the State reducing 2018 sales tax proceeds to the City by \$1,042,990, to account for four years of restated revenues from the error. Strong local sales drove the remainder of the increase. The City's unemployment rate dropped to 2.6% in 2019, well below the national rate of 3.8% and from a high of 7.3% in 2009 during the recession.

In April 2019, Standard & Poor's affirmed the City's general obligation bond rating of AAA with a stable outlook and Moody's affirmed their Aa1 bond rating for the City.

## **Relevant Financial Policies and Major Initiatives**

In August 2015, the City Council adopted comprehensive financial policies to ensure City assets and resources are prudently safeguarded and properly accounted for, to manage City finances wisely, and to plan for the adequate funding of services desired by the public, including the provision and maintenance of public facilities. Per City policy, one-time revenues and one-time expenditure savings are to be used for non-recurring expenditures rather than ongoing operations. In June 2017, the City's fund balance policy was modified to maintain an unassigned general fund balance of 15% of the greater of current year actual or next year budgeted general fund operating revenues. At the end of the fiscal year, the unassigned general fund balance was \$18,190,341, which is within the policy guidelines.

In order to deliver better services and facilities to the community, the City's five-year capital improvement plan includes several public safety and utility infrastructure improvements. A major initiative in 2019 included the issuance of \$55.5 million in bonds for the funding of capital projects. The projects include Fire and Rescue Station #21, a new Public Safety Facility with Grant Ave street improvements, Water infrastructure improvements, and a purchase of 500,000 gallons per day of additional Sewer capacity.

## **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Manassas for its CAFR for the fiscal year ended June 30, 2018. This was the thirty-sixth consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current CAFR continues to meet the Certificate of Achievement Program requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The City of Manassas also received the GFOA's Distinguished Budget Presentation Award for its annual budget document dated July 1, 2018. To qualify for the Distinguished Budget Presentation Award, the government's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device. A Distinguished Budget Presentation Award is valid for a period of one year only. We believe our current budget continues to meet the Distinguished Budget Presentation Award Program requirements and we have submitted it to the GFOA to determine its eligibility for another award.

The preparation of this report could not be accomplished without the skill, effort, and dedicated services of the entire staff of the Finance Department, with the effort spearheaded by the Accounting Di vision. We would like to express our appreciation to all members of the Department and most especially to Stephanie Scherer, Accounting Manager, for her role in the preparation of the CAFR. We wish to thank all City Departments and the Manassas City Schools for their assistance in providing the data necessary to prepare this report. The Mayor and the members of the City Council are to be commended for their support in strategically planning and managing the fiscal policies of the City.

Respectfully submitted,

William Patrick Pate City Manager Diane V. Bergeron Finance Director

Dian I. Ryan



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

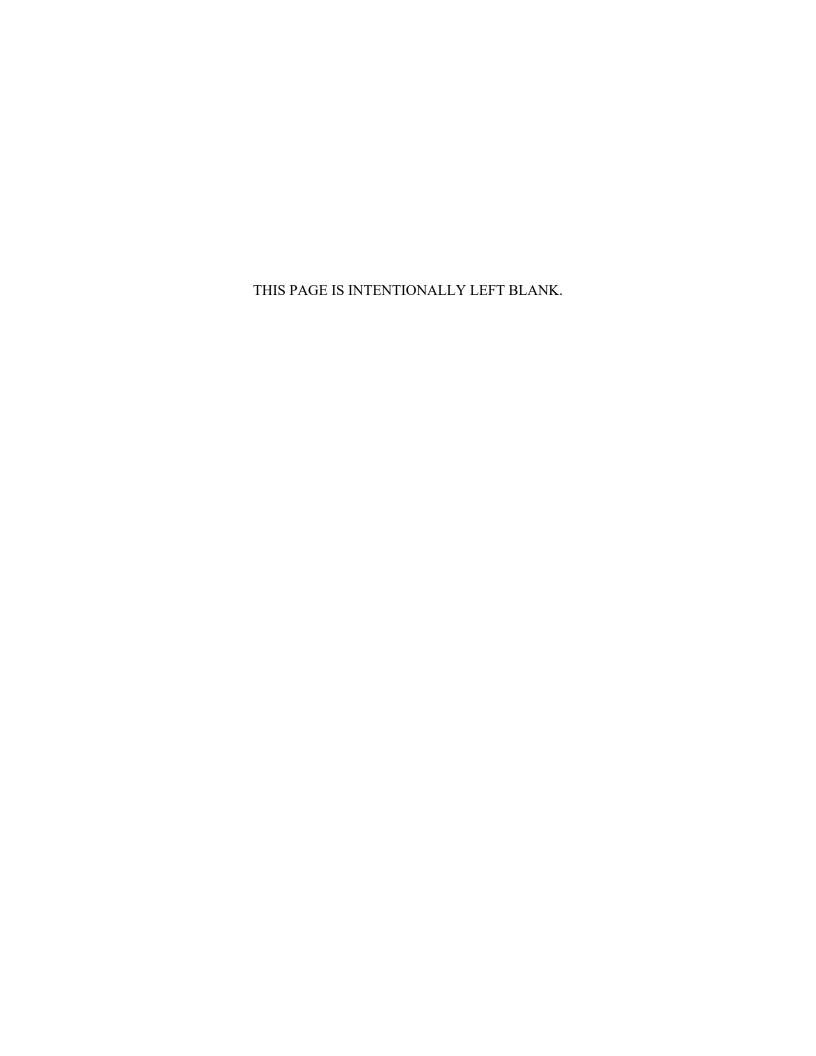
City of Manassas Virginia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2018

Christophen P. Morrill

Executive Director/CEO





#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of City Council City of Manassas, Virginia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Manassas, Virginia, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties*, *Cities, and Towns*, and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, other supplementary information, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), and is also not a required part of the basic financial statements.

The other supplementary information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied by us in the audit of the financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

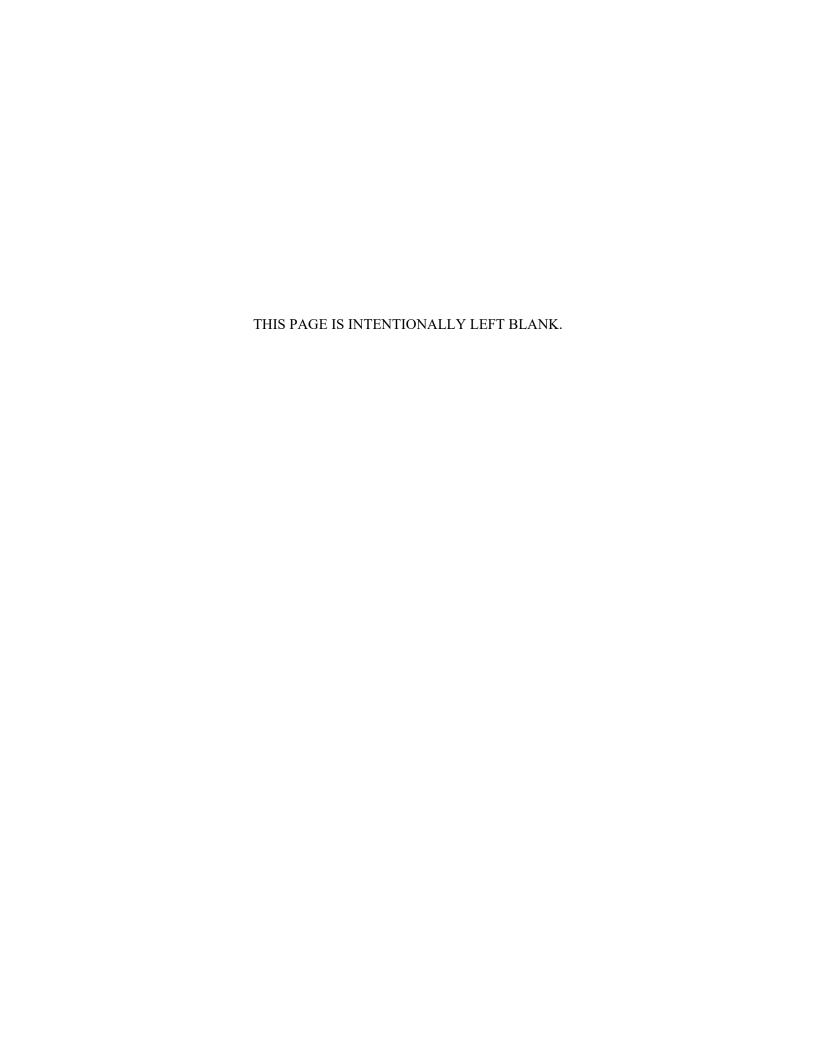
The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 25, 2019 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance and should be considered in assessing the results of our audit.

Brown, Edwards & Company, S. L. P. CERTIFIED PUBLIC ACCOUNTANTS

Harrisonburg, Virginia November 25, 2019



## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

As management of the City of Manassas, Virginia (City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages iii - vi of this report, and the Notes to the Financial Statements, on pages 17 - 85. Throughout this section, information is presented about the City, the primary government. We have also included information about the "Total Reporting Unit", which is the total of the City and its primary component unit, the Manassas City Public Schools (MCPS). Due to the material relationship between the City and MCPS, we believe that Total Reporting Unit information more accurately reflects the financial condition of the City of Manassas.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the Total Reporting Unit including Component Units exceeded its liabilities and deferred inflows of resources at June 30, 2019 by \$391,042,524 (net position). The Total Reporting Unit's net position invested in capital assets is \$353,724,897 and \$2,176,792 is restricted in its use. The remaining net position, \$35,140,835, is unrestricted.
- The assets and deferred outflows of resources for the City (Governmental and Business Activities) exceeded its liabilities and deferred inflows of resources at June 30, 2019 by \$401,720,072 (net position). The City's net position invested in capital assets is \$332,342,069, with \$1,072,787 restricted in its use, and the remaining balance of \$68,305,216 is unrestricted. The unrestricted net position of the Governmental Activities includes bonds issued by the City for MCPS. This debt is reflected as a liability of the City; however, the schools that are built with the bond proceeds are shown as assets of MCPS. At year-end, the City has \$49,756,240 of debt outstanding relating to MCPS.
- The unassigned fund balance for the City's general fund at June 30, 2019 was \$18,190,341. This amount is 15% of total general fund actual operating revenues of \$121,268,832 for fiscal year 2019. The City Council established a policy in June 2017 to maintain the general fund unassigned fund balance at 15% of the greater of actual current year general fund revenues excluding other financing sources, or budgeted next year general fund revenues excluding other financing sources. General fund unassigned fund balance as a percent of general fund revenues is in accordance with the City's Unassigned Fund Balance Policy.
- The fund balance of the general fund increased \$5,126,028 over the prior year, a 15% increase. The increase is primarily due an increase in sales tax due to strong local sales coupled with a one-time State refund of \$1 million recorded in FY 2018, additional investment income due to a rise in interest rates, invested balances and market performance, and an increase in meals and business license taxes due to a strong local economy and successful marketing efforts and community events drawing more visitors to Historic Manassas. Property taxes increased as anticipated. In addition, general fund expenditure savings were incurred due to staff vacancies and the timing of certain project and service payments.
- The City issued \$55.5 million in bonds in FY 2019 to fund infrastructure and public safety improvements. The bonds are shown as liabilities on the accrual basis government wide statements, and are recorded as other financing sources on the modified accrual basis governmental fund statements.

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The comprehensive annual financial report (CAFR) also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances using the economic resources measurement focus and the accrual basis of accounting, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets, liabilities and deferred inflows/outflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Additionally, to assess the overall financial health of the City one must also consider non-financial factors such as changes in the City's property tax base and the condition of the City's infrastructure.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused compensated absences).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, health and human services, and culture, recreation, community and economic development. The business-type activities of the City include electric, water, sewer and stormwater utilities, solid waste collection and a regional airport.

The government-wide financial statements include not only the City (known as the *primary government*), but also a legally separate school district, Manassas City Public Schools (MCPS), for which the City is financially accountable, and a legally separate economic development authority (EDA). Financial information for the two component units (MCPS and EDA) are reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 5-6 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

## OVERVIEW OF THE FINANCIAL STATEMENTS: (CONTINUED)

**Fund Financial Statements: (Continued)** 

Governmental Funds – Most of the City's basic services are included in governmental funds. These funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. These funds are reported on the modified accrual basis of accounting, which measures cash and other liquid assets that can be readily converted to cash.

The City maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the major general fund. Data from the other twelve governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

A budgetary comparison statement has been provided for the general fund to demonstrate compliance with the annual appropriated budget. The City also adopts annual appropriated budgets for five non-major governmental funds – Social Services, PEG, Owens Brooke district, Fire and Rescue, and Speiden Carper house. Budgetary comparisons for these funds have also been provided.

The basic governmental fund financial statements can be found on pages 7-12 of this report.

**Proprietary Funds** - The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its electric, water, sewer and stormwater utilities, solid waste collection and regional airport.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for maintaining its fleet of vehicles, building and grounds maintenance, and its information technology systems. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

## OVERVIEW OF THE FINANCIAL STATEMENTS: (CONTINUED)

Proprietary funds provide the same type of information as business-type activities in the government-wide financial statements, only in more detail. Proprietary funds are reported using the full accrual basis of accounting method. The proprietary fund financial statements provide separate information for the electric, water, sewer and stormwater utilities and regional airport which are considered to be major funds of the City. The other enterprise funds are combined into a single, aggregated presentation in the proprietary fund financial statements. As there is currently only one non-major enterprise fund, solid waste collection, the combining statement shown represents its information. The internal service funds are also combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the non-major enterprise funds and the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 13-16 of this report.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 17-85 of this report.

Other Information - In addition to the basic financial statements, this report also presents certain required supplementary information (RSI) concerning the City's progress in funding its obligation to provide pension and other post-employment benefits (OPEB) to its employees. These schedules for the City's defined benefit pension and OPEB plans are provided on pages 86-94 of this report. The combining statements referred to earlier in connection with non-major governmental and enterprise funds and internal service funds are presented immediately following the RSI. Combining and individual fund statements and schedules can be found on pages 99-113 of this report.

The City's component units do not issue separate financial statements. Therefore, you will find fund statements for MCPS on pages 115-123 of this report, and fund statements for the EDA on pages 125-127 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

An analysis of the City's financial position begins with a review of the Statement of Net Position and the Statement of Activities. These two statements report the City's net position and changes therein. It should be noted that the City's financial position can also be affected by non-financial factors, including economic conditions, population growth and new regulations.

The City's governmental activities' net position increased by \$24,591,387 in fiscal year 2019. Significant changes in net position include an anticipated increase of \$3 million in property tax revenue, \$1.7 million in other taxes from increased sales, meals, and business license taxes, \$6.7 million of other revenue, including investment earnings and revenue recognized from the sale of land for development, and a \$1.5 million increase in capital grants received for transportation projects. Proffers received in FY 2019 were \$1.3 million greater than budgeted due to timing of developer payments on significant projects. Governmental activity expenditures were \$10.4 million less than budgeted due primarily to delayed timing of capital project and community investment expenditures and personnel vacancies. Increases to residential assessed values and business license tax provides evidence of continued economic growth in the City, and as noted earlier, increases to meals tax is an indicator of successful economic development efforts resulting in more visitors.

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS: (CONTINUED)**

The net position of the business-type activities increased \$9,697,406 in fiscal year 2019. Total revenues for the electric, water, sewer, and stormwater utilities, and airport and solid waste funds exceeded expenses by \$12.6 million, and the business activities transferred \$2.9 million to the governmental activities, to fund utility portions of transportation capital projects, payment in lieu of taxes, and vehicle purchases. There was little change in business activities' total revenues and expenses from FY 2018.

The net position of MCPS has increased \$5,087,485 in fiscal year 2019. MCPS saw a \$1.6 million increase in State and Federal funding and a \$1.7 million increase in local funding. The local increase is due to the funding agreement between the City and MCPS and a \$260K increase in proffers transferred. MCPS also had a \$1.6 million decrease in payment in lieu of debt service as bonds held by the City have matured.

The following tables summarize the Statement of Net Position for the reporting unit as of June 30, 2019.

		Governmental Activities				s-type ties		Total Primary Government			
	_	FY 2019	FY 2018		FY 2019		FY 2018	_	FY 2019	_	FY 2018
Current assets	\$	133,852,693 \$	86,214,410	\$	102,879,367	\$	73,859,923 \$		236,732,060	\$	160,074,333
Capital assets		243,805,174	242,791,310		133,944,664		131,949,717		377,749,838		374,741,027
Total assets	\$	377,657,867 \$	329,005,720	\$	236,824,031	\$_	205,809,640 \$		614,481,898	\$	534,815,360
Deferred outflows											
of resources	\$_	6,614,600 \$	4,117,833	_\$_	2,163,603	_\$_	1,681,885 \$		8,778,203	\$_	5,799,718
Current liabilities	\$	9,977,415 \$	8,423,666	\$	4,897,450	\$	5,422,715 \$	,	14,874,865	\$	13,846,381
Long-term liabilities		141,776,939	114,739,008		60,280,908		37,373,386		202,057,847		152,112,394
Total liabilities	\$	151,754,354 \$	123,162,674	\$	65,178,358	\$	42,796,101 \$		216,932,712	\$	165,958,775
Deferred inflows											
of resources	\$_	3,646,342 \$	5,680,495	\$_	960,975	\$_	1,544,529 \$		4,607,317	\$	7,225,024
Net position: Net Investment											
in capital assets	\$	224,763,548 \$	225,362,179	\$	107,578,521	\$	105,057,529 \$	,	332,342,069	\$	330,419,708
Restricted		252,492	244,257		820,295		2,017,150		1,072,787		2,261,407
Unrestricted (deficit)		3,855,731	(21,326,052)	)	64,449,485		56,076,216		68,305,216		34,750,164
Total net position	\$	228,871,771 \$	204,280,384	\$	172,848,301	\$	163,150,895 \$		401,720,072	\$	367,431,279

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

## GOVERNMENT-WIDE FINANCIAL ANALYSIS: (CONTINUED)

							Tota	l
	MCP	MCPS EDA					Reporting	y Unit
	FY 2019	FY 2018	FY 2019		FY 2018	_	FY 2019	FY 2018
Current assets	\$ 27,537,441 \$	24,274,824 \$	2,980,790	\$	1,617,530	\$	267,250,291 \$	185,966,687
Capital assets	 80,266,511	79,469,142	-		-		458,016,349	454,210,169
Total assets	\$ 107,803,952 \$	103,743,966 \$	2,980,790	\$	1,617,530	\$	725,266,640 \$	640,176,856
Deferred outflows								
of resources	\$ 11,830,183 \$	12,907,063 \$		\$		\$_	20,608,386 \$	18,706,781
Current liabilities	\$ 13,345,020 \$	14,374,253 \$	2,487,859	\$	1,085,625	\$	30,707,744 \$	29,306,259
Long-term liabilities	100,305,521	104,470,768	-		_		302,363,368	256,583,162
Total liabilities	\$ 113,650,541 \$	118,845,021 \$	2,487,859	\$ _	1,085,625	\$	333,071,112 \$	285,889,421
Deferred inflows								
of resources	\$ 17,154,073 \$	14,063,972 \$		\$_		\$_	21,761,390 \$	21,288,996
Net position: Net Investment								
in capital assets	\$ 74,572,858 \$	78,653,662 \$	-	\$	_	\$	353,724,897 \$	352,328,218
Restricted	1,104,005	1,400,803	_		_		2,176,792	3,662,210
Unrestricted (deficit)	(86,847,342)	(96,312,429)	492,931		531,905		35,140,835	(4,285,208)
Total net position	\$ (11,170,479) \$	(16,257,964) \$	492,931	\$ _	531,905	\$	391,042,524 \$	351,705,220

The sum of net investment in capital assets of the primary government and the component unit does not equal net investment in capital assets of the total reporting unit, because the debt related to the component unit is reflected in the primary government's general governmental activities reducing unrestricted net position. The assets are reflected in the component unit as net investment in capital assets. The total reporting unit matches the assets with the debt and reports the net amount of the net investment in capital assets. The total adjustment was \$53,190,030 in FY 2019 and \$56,745,152 in FY 2018.

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

The following tables summarize the changes in net position for the reporting unit for the year ended June 30, 2019.

						Total	
	_	Governmental		Business-type	Activities	Primary Gove	e rnme nt
	_	FY 2019	FY 2018	FY 2019	FY 2018	FY 2019	FY 2018
Revenues:							
Program revenues:							
Charges for services	\$	4,839,611 \$	4,605,727 \$	77,319,507 \$	77,789,611 \$	82,159,118 \$	82,395,338
Operating grants,							
contributions		8,774,906	8,797,776	94,763	88,789	8,869,669	8,886,565
Capital grants,							
contributions		3,663,593	2,159,714	2,241,678	2,774,579	5,905,271	4,934,293
General Revenues:							
Property Taxes		86,061,837	83,090,745	-	-	86,061,837	83,090,745
Other Taxes		21,691,373	19,038,693	-	-	21,691,373	19,038,693
Unrestricted grants		7,837,841	7,980,187	-	-	7,837,841	7,980,187
City appropriation to							
component unit		-	-	-	-	-	-
Other	_	18,955,811	12,310,688	995,561	576,866	19,951,372	12,887,554
Total revenues	\$_	151,824,972 \$	137,983,530 \$	80,651,509 \$	81,229,845 \$	232,476,481 \$	219,213,375
Expenses:							
General government	\$	9,436,777 \$	9,113,451 \$	- \$	- \$	9,436,777 \$	9,113,451
Public safety		31,294,979	30,135,534	-	-	31,294,979	30,135,534
Public works		12,544,115	12,362,448	-	-	12,544,115	12,362,448
Health and human services		8,504,736	8,416,497	-	-	8,504,736	8,416,497
Culture, rec, development		7,335,760	7,507,275	-	-	7,335,760	7,507,275
Interest on long-term debt		2,637,240	2,801,905	-	-	2,637,240	2,801,905
Bond issuance costs		181,966	-	-	-	181,966	-
Electric		-	-	38,196,702	37,636,140	38,196,702	37,636,140
Water		-	-	7,800,929	8,031,152	7,800,929	8,031,152
Sewer		-	-	13,125,506	12,653,486	13,125,506	12,653,486
Airport		-	-	4,240,422	3,990,689	4,240,422	3,990,689
Stormwater		-	-	1,603,506	1,766,011	1,603,506	1,766,011
Solid Waste		-	-	3,072,480	2,879,907	3,072,480	2,879,907
Education		58,212,570	56,477,145	-	-	58,212,570	56,477,145
Economic Development	_						-
Total expenses	\$_	130,148,143 \$	126,814,255 \$	68,039,545 \$	66,957,385 \$	198,187,688 \$	193,771,640
Increase (decrease) in net							
position before transfers	\$	21,676,829 \$	11,169,275 \$	12,611,964 \$	14,272,460 \$	34,288,793 \$	25,441,735
Transfers	_	2,914,558	4,351,560	(2,914,558)	(4,351,560)	<u> </u>	
Change in net position	\$	24,591,387 \$	15,520,835 \$	9,697,406 \$	9,920,900 \$	34,288,793 \$	25,441,735
Net position beginning	_	204,280,384	188,759,549	163,150,895	153,229,995	367,431,279	341,989,544
Net position ending	\$_	228,871,771 \$	204,280,384 \$	172,848,301 \$	163,150,895 \$	401,720,072 \$	367,431,279

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

## GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

							Total	
	_	MCPS	S	_	EDA		Reporting	Unit
		FY 2019	FY 2018	_	FY 2019	FY 2018	FY 2019	FY 2018
D								
Program revenues:	e.	1 220 224 Ф	1 261 027	Ф	( 170 · f	( (24 · f)	02.404.024 @	02 ((2 000
Charges for services	\$	1,239,334 \$	1,261,037	\$	6,472 \$	6,624 \$	83,404,924 \$	83,662,999
Operating grants,		57.744.110	56 105 655				66 612 707	65,000,000
contributions		57,744,118	56,195,657		-	-	66,613,787	65,082,222
Capital grants,					272.151		( 177 422	4.02.4.202
contributions		-	-		272,151	-	6,177,422	4,934,293
General Revenues:							-	- 02.000.745
Property Taxes		-	-		-	-	86,061,837	83,090,745
Other Taxes		-	-		-	-	21,691,373	19,038,693
Unrestricted grants		-	-		-	-	7,837,841	7,980,187
City appropriation to								
component unit		58,212,570	56,477,145		-	-	58,212,570	56,477,145
Other	_	269,359	171,757	_	6,166,784	7,236	26,387,515	13,066,547
Total revenues	\$	117,465,381 \$	114,105,596	\$_	6,445,407 \$	13,860 \$	356,387,269 \$	333,332,831
Expenses:								
General government	\$	- \$		\$	- \$	- \$	9,436,777 \$	9,113,451
Public safety	Ψ	- ψ	_	Ψ	- <b>y</b>	- ψ	31,294,979	30,135,534
Public works		<del>-</del>	_		-	_	12,544,115	12,362,448
Health and human services		-	-		-	-	8,504,736	
		-	-		-	-		8,416,497
Culture, rec, development		-	-		-	-	7,335,760	7,507,275
Interest on long-term debt		-	-		-	-	2,637,240	2,801,905
Bond issuance costs		-	-		-	-	181,966	-
Electric		-	-		-	-	38,196,702	37,636,140
Water		-	-		-	-	7,800,929	8,031,152
Sewer		-	-		-	-	13,125,506	12,653,486
Airport		-	-		-	-	4,240,422	3,990,689
Stormwater		-	-		-	-	1,603,506	1,766,011
Solid Waste		-	-		-	-	3,072,480	2,879,907
Education		112,377,896	113,721,402		-	-	170,590,466	170,198,547
Economic Development	_			_	6,484,381	73,669	6,484,381	73,669
Total expenses	\$_	112,377,896 \$	113,721,402	\$_	6,484,381 \$	73,669 \$	317,049,965 \$	307,566,711
Increase (decrease) in net								
position before transfers	\$	5,087,485 \$	384,194	\$	(38,974) \$	(59,809) \$	39,337,304 \$	25,766,120
Transfers	_			_	<u> </u>		<u> </u>	
Change in net position	\$	5,087,485 \$	384,194	\$	(38,974) \$	(59,809) \$	39,337,304 \$	25,766,120
Net position beginning	_	(16,257,964)	(16,642,158)	_	531,905	591,714	351,705,220	325,939,100
Net position ending	\$_	(11,170,479) \$	(16,257,964)	\$_	492,931 \$	531,905 \$	391,042,524 \$	351,705,220

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

## GOVERNMENT-WIDE FINANCIAL ANALYSIS: (CONTINUED)

#### **Governmental Activities**

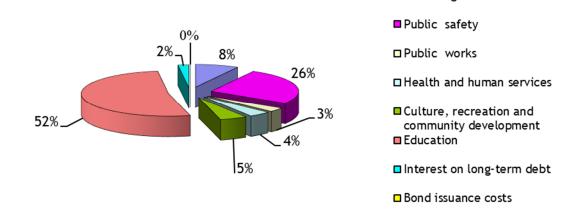
The table below details the governmental activities' expenses and program revenues showing the net cost by program/function. The total governmental activities' net program/function costs were \$112,870,033, an increase of \$1,618,995 over last fiscal year. The increase is primarily due to an increase in net education expenses of \$1.7 million, from the standard transfer increase of 2.625% per the 2016 joint budget agreement. Public works had decreased net program costs due to an increase in State and Federal funding for transportation projects, offset by increased public safety net program costs primarily due to increased internal service costs and personnel costs.

#### **Governmental Activities Expenses and Program Revenues**

	_	Program Expenses FY 2019	Program Revenues FY 2019	Net Program Cost FY 2019	Net Program Cost FY 2018
General government	\$	9,436,777 \$	431,433 \$	9,005,344 \$	8,599,570
Public safety		31,294,979	2,479,089	28,815,890	27,694,709
Public works		12,544,115	9,082,014	3,462,101	4,826,577
Health and human services		8,504,736	3,778,403	4,726,333	4,578,967
Culture, recreation and					
community development		7,335,760	1,507,171	5,828,589	6,272,165
Education		58,212,570	-	58,212,570	56,477,145
Interest on long-term debt		2,637,240	-	2,637,240	2,801,905
Bond issuance costs		181,966	<u> </u>	181,966	
Total	\$	130,148,143 \$	17,278,110 \$	112,870,033 \$	111,251,038

■ General government

## **Governmental Activities Net Program Costs**

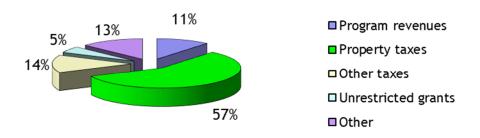


## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS: (CONTINUED)**

In addition to program revenues of \$17,278,110, there are also general revenues in the governmental activities, which are revenues that are not attributed to any specific program/function. The total general revenues in fiscal year 2019 are \$134,546,862 for total governmental activities revenues of \$151,824,972. Governmental activities' revenues in fiscal year 2019 are \$13,841,442 more than fiscal year 2018, due mostly to an increase in property taxes, sales taxes, business license and meals taxes, investment earnings and revenue from land sales for development, as previously discussed. The chart below indicates that the property taxes continue to be the largest source of revenue for the governmental activities.

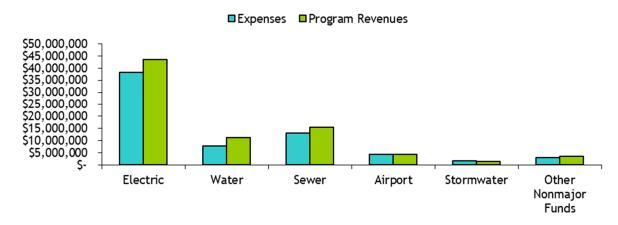
#### **Governmental Activities Revenues**



### **Business-type** Activities

For the City's business-type activities, total net position increased \$9.7 million to \$173 million for the year. The net (expenses)/revenues for total business type activities were positive with program revenues of \$79.7 million exceeding expenses of \$68 million by \$11.6 million, indicating healthy business activities for the City. As depicted in the chart below, program revenues offset the cost of doing business for all funds except Stormwater, which was established as an enterprise fund in 2015, and will develop positive operating income over time. The Airport Fund received capital grants of \$991,471 that are reflected as revenues.

#### **Business-type Activities Expenses and Program Revenues**



## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

#### FINANCIAL ANALYSIS OF THE GOVERNMENTS FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Fund accounting and financial reporting focuses on short-term spendable resources and balances of spendable resources available at year end.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of fiscal year 2019, the City's governmental funds reported combined ending fund balances of \$116,120,888 an increase of \$44,822,103 from fiscal year 2018. As detailed in the Financial Highlights section, the fund balance of the general fund increased \$5,126,028. The fund balance of other governmental funds increased \$39,696,075, primarily due to the issuance of \$26,550,000 of general obligation bonds for the funding of capital projects, \$5,390,595 of land sales for development, \$3,902,985 from schedule changes for the timing of NVTA capital projects, and \$2,936,312 debt service reserve established for future capacity.

The general fund is the main operating fund of the City. At the end of fiscal year 2019 total fund balance of the general fund was \$39,076,096 and the unassigned fund balance \$18,190,341. As noted in the beginning of this document, per City policy, the unassigned fund balance represents 15% of total 2019 general fund revenues of \$121,268,832. The remainder of fund balance is either nonspendable, restricted, committed or assigned to indicate that it is 1) not in spendable form (\$304,439), 2) legally required to be maintained intact, 3) restricted for particular purposes (\$710,692), 4) committed for particular purposes (\$14,872,919), or 5) assigned for particular purposes (\$4,997,705).

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The total of net position at the end of fiscal year 2019 for the Electric, Water, Sewer, Airport, Stormwater, and the only non-major enterprise fund, Solid Waste, was \$172,848,301. The \$64,449,485 unrestricted portion of net position increased \$9,697,406 from FY 2018. The remaining \$107,578,521 is invested in capital assets net of related debt, and \$820,295 is restricted for capital projects. Factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

## GENERAL FUND BUDGETARY HIGHLIGHTS

In fiscal year 2019, the City's general fund revenues exceeded the revised revenue budget by \$6,484,530. Total expenditures ended the year under the revised budget by \$4,438,708, and other financing sources were under the revised budget by \$250,884. The net change in general fund balance was \$5,126,028. Details of the budget results can be seen in Exhibit 7 on page 11 of this report.

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

## GENERAL FUND BUDGETARY HIGHLIGHTS (CONTINUED)

Some of the highlights of comparing the final budget to actual for the fiscal year include the following, many of which have been previously discussed:

- Total departmental expenditures were \$3,341,499 less than budget largely related to staff vacancies and employee benefit choices, delayed timing of paving projects, fewer information technology and motor vehicle purchases required than anticipated, and timing of the pay classification plan, GMU Freedom Center charges, and shared services charges from Prince William County.
- Other taxes exceeded budget by \$1,750,072, primarily due to increased business license tax, sales tax and meals tax. Revenues from the use of money and property exceeded budget by \$2,157,951 due to interest rate increases and strong market performance coupled with higher investment balances. Proffers exceeded budget by \$1,330,054 primarily due to the timing of receipts for The Landing at Cannon Branch (Gateway) and Old Town Heights development projects, net of a \$1,035,410 increase in Education expenditures for excess proffers transferred to MCPS. General property taxes exceeded budgeted amounts by \$1,235,766, a 1.6% variance.
- The City's 2016 funding agreement with the MCPS provided an additional \$1.46 million in funding to the schools in 2019, for a total of \$57,077,160. In addition, \$1,135,410 of proffers were transferred to the schools for expenditures related to capital improvements, in excess of the \$100,000 that was budgeted.
- An additional \$4.3 million was placed in the general fund balance committed for capital projects, in accordance with the City's fund balance policy.
- The City has completed phases 1 through 5 of the implementation of a new ERP financial management system with Tyler Technologies (Financials, Revenue/Tax, Payroll, Work Orders, EnerGov). Phase 6 (Utility Billing) is anticipated in late fiscal year 2020 or early 2021.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

The City's net investment in capital assets for its governmental and business-type activities as of June 30, 2019 is \$332,342,069, an increase of \$1,922,361 from June 30, 2018. Net investment in capital assets is calculated as net capital assets minus outstanding bonds for capital improvements and the associated unamortized bond premiums, plus the associated unamortized deferred charges on bond refundings, and plus any unspent bond proceeds. The most significant changes in net investment in capital assets for the year includes the increases to construction-in-progress for ongoing projects like the new fire station and public safety building, Prince William Street improvements, and city-wide traffic improvements, coupled with the completion of undergrounding the utilities on Fairview Ave and Tudor Lane, as well as Liberia renovations.

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

## CAPITAL ASSET AND DEBT ADMINISTRATION (CONTINUED)

The following tables summarize the capital assets of the City and MCPS. Additional information on the capital assets is found in Note 6 on pages 32-35 of this report.

									Net Increase
		Capital		Accumulated	Capital As				(Decrease)
		Assets		Depreciation _	Accumulated	d D		_	Capital
Carramantal Astivities	_	FY 2019	_	FY 2019	FY 2019	_	FY 2018		Assets
Governmental Activities	¢.	116740 405 (	r	¢.	116740 405	Φ	116766024	¢.	(17.540)
Land	\$	116,748,485 \$	Þ	- \$	116,748,485	Þ	116,766,034	<b>3</b>	(17,549)
Construction in progress		9,434,787		(20.2(2.917)	9,434,787		5,334,143		4,100,644
Buildings and improvements		40,722,789		(30,262,817)	10,459,972		10,493,477		(33,505)
Machinery and equipment Infrastructure		27,864,868		(15,708,832)	12,156,036		11,607,569		548,467
Total	<u>s</u> –	188,365,694 383,136,623 \$	<u> </u>	(93,359,800) (139,331,449) \$	95,005,894	<sub>0</sub> –	98,590,087	- <sub>o</sub> -	(3,584,193)
Total	<sup>Ф</sup> =	363,130,023	<sup>⊅</sup> =	(139,331, <del>44</del> 9) \$	243,805,174	<b>D</b> =	242,791,310	= <sup>-</sup> =	1,013,864
<b>Business-type Activities</b>									
Land	\$	14,777,255 \$	\$	- \$	14,777,255	\$	14,760,959	\$	16,296
Construction in progress		5,907,817		-	5,907,817		4,668,655		1,239,162
Investment in Plant		241,065,848		(153,846,895)	87,218,953		85,504,212		1,714,741
Infrastructure		28,492,677		(10,790,993)	17,701,684		18,403,452		(701,768)
Machinery and equipment		5,409,554		(3,871,663)	1,537,891		961,244		576,647
Purchased capacity		27,153,050		(20,351,986)	6,801,064		7,651,195		(850,131)
Total	\$	322,806,201	\$_	(188,861,537) \$	133,944,664	\$	131,949,717	\$	1,994,947
<b>Total Primary Government</b>									
Land	\$	131,525,740 \$	<b>P</b>	- \$	131,525,740	Ф	131,526,993	•	(1,253)
Construction in progress	Φ	151,323,740 1	Þ	<b>-</b> \$	151,323,740	Φ	10,002,798	Φ	5,339,806
Buildings and improvements		40,722,789		(30,262,817)	10,459,972		10,493,477		(33,505)
Investment in Plant		241,065,848		(153,846,895)	87,218,953		85,504,212		1,714,741
Machinery and equipment		33,274,422		(19,580,495)	13,693,927		12,568,813		1,125,114
Infrastructure		216,858,371		(104,150,793)	112,707,578		116,993,539		(4,285,961)
Purchased capacity		27,153,050		(20,351,986)	6,801,064		7,651,195		(850,131)
Total	\$	705,942,824	<u>,                                    </u>	(328,192,986) \$	377,749,838	s <sup>-</sup>	374,741,027	-\$-	3,008,811
10002	_	7 00,5 12,021	_	( <i>E</i> 20,132,300) ¢	277,713,000	_	27.1,7.11,027	= ~ =	2,000,011
MCPS									
Land	\$	2,336,649 \$	\$	- \$	2,336,649	\$	2,336,649	\$	-
Construction in progress		411,620		-	411,620		2,029,391		(1,617,771)
Buildings and improvements		187,680,371		(114,302,471)	73,377,900		71,825,662		1,552,238
Machinery and equipment	_	10,171,668		(6,031,326)	4,140,342		3,277,440		862,902
Total	\$_	200,600,308	\$_	(120,333,797) \$	80,266,511	\$_	79,469,142	\$_	797,369

## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

## CAPITAL ASSET AND DEBT ADMINISTRATION: (CONTINUED)

#### **Long-Term Obligations**

The following tables summarize the long-term debt of the City and MCPS. Additional information on long-term debt is found in Note 8 on pages 37-41 of this report.

							Tota	al	
	Government	tal A	ctivities	Business	-type	Activities	Primary Government		
	FY 2019		FY 2018	FY 2019		FY 2018	FY 2019	FY 2018	
General obligation bonds	\$ 98,142,320	\$	76,674,475 \$	47,060,03	7 \$	27,149,734 \$	145,202,357 \$	103,824,209	
Premium on bonds	10,303,013		7,798,810	4,625,47	0	2,318,623	14,928,483	10,117,433	
Capital leases	50,561		100,024	-		-	50,561	100,024	
Compensated absences	2,968,001		2,823,191	903,27	1	905,236	3,871,272	3,728,427	
Net OPEB liability	12,934,675		11,997,677	2,440,07	4	2,282,798	15,374,749	14,280,475	
Net Pension liability	 17,378,369		15,344,831	5,252,05	6	4,716,995	22,630,425	20,061,826	
Total	\$ 141,776,939	\$	114,739,008 \$	60,280,90	8 \$	37,373,386 \$	202,057,847 \$	152,112,394	

		MCPS			Total Reporting Unit	
		FY 2019	FY 2018	_	FY 2019	FY 2018
General obligation bonds	\$	- \$	-	\$	145,202,357 \$	103,824,209
Premium on bonds		-	-		14,928,483	10,117,433
Capital leases		5,462,989	94,028		5,513,550	194,052
Compensated absences		2,254,073	2,082,776		6,125,345	5,811,203
Net OPEB liability		15,091,408	15,932,640		30,466,157	30,213,115
Net Pension liability	_	77,497,051	86,361,324		100,127,476	106,423,150
Total	\$	100,305,521 \$	104,470,768	\$	302,363,368 \$	256,583,162

The City's long-term obligations of \$202 million include outstanding general obligation (GO) bonds of \$145,202,357 and bond premiums of \$14,928,483. The total reflects an increase of \$46,186,198 from the prior year, primarily due to the issuance of \$55.5 in GO bonds, offset by annual debt service payments and premium amortization and the early payoff and pay-down of airport bonds. The decrease in capital lease obligation is due to annual amortization. OPEB obligation payable saw an increase of \$1 million in FY 2019, primarily due to obligations of the City's local OPEB plan and the Virginia Retirement System (VRS) Line of Duty Act plan. Based upon actuarial reports received from VRS, the City's net pension liability increased by \$2,568,599. The net decrease to the MCPS total long-term obligations is \$9,252,198. This decrease is primarily the result of a \$8.9 million decrease in net pension liability.

In April 2019, Standard & Poor's affirmed the City's bond rating of AAA and assigned a stable outlook, and Moody's affirmed the City's Aa1 bond rating. This reflects the City's solid financial position and prudent fiscal management.

The Code of the Commonwealth of Virginia, as amended, (Virginia Code) limits the amount of general obligation debt the City may issue to 10% of the assessed valuation of the real estate subject to taxation. The assessed valuation of the real estate subject to taxation in the City as of January 1, 2018 was \$4,889,020,400, making the 2019 legal debt limitation of the City \$488,902,040. The City's general obligation debt applicable to the limit is \$160,130,840, leaving a legal debt margin for creation of additional debt of \$328,771,200. Additional information on the City's long-term debt can be found in Note 8 of this report.

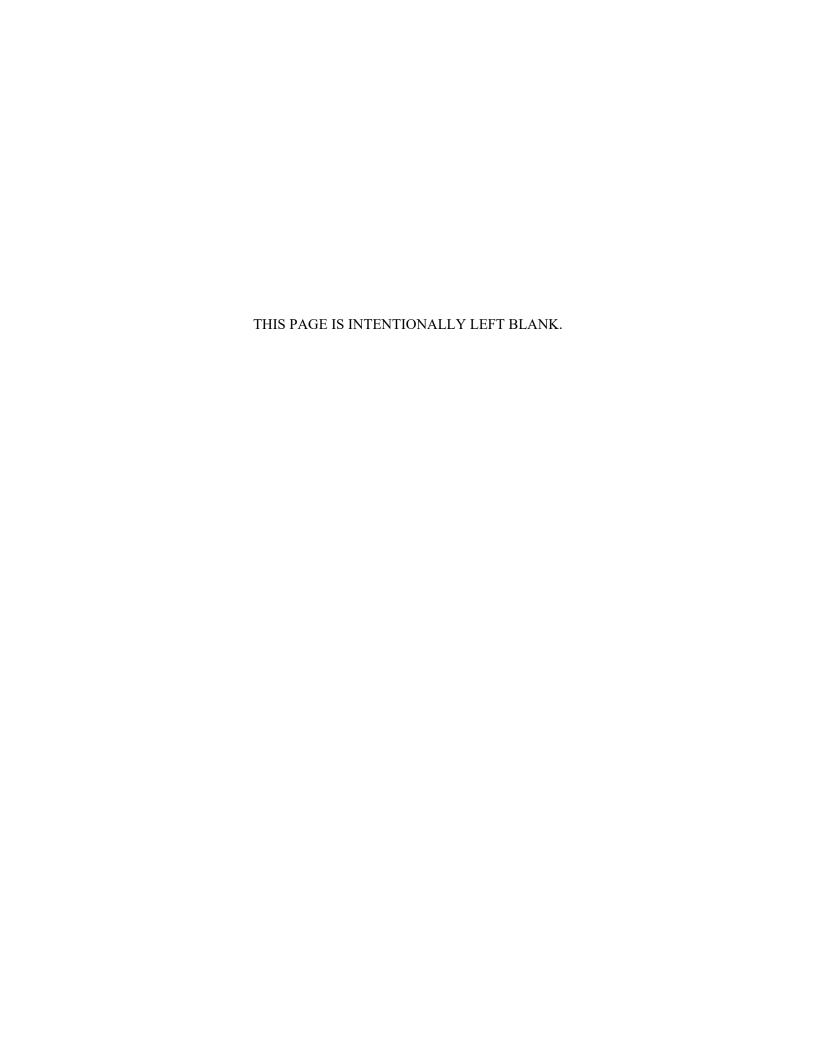
## Management's Discussion and Analysis (UNAUDITED) For The Year Ended June 30, 2019

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

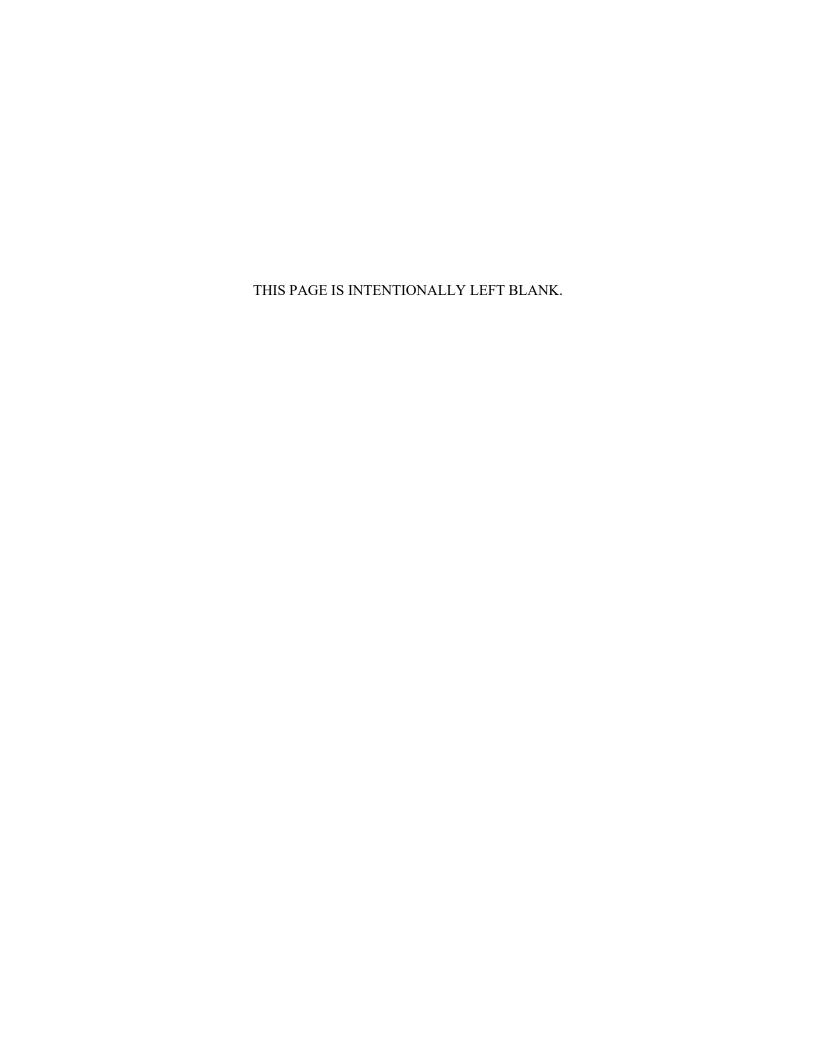
- The unemployment rate for the City as of June 2019 was 2.6%, which is below the state rate (2.9%) and the national rate (3.8%).
- Real property taxable assessed values increased 1.69% in January 2018 (used for fiscal year 2019 tax levies) to \$4,889,020,400 up by \$81,265,400 over the previous year. Real property taxable assessed values increased 3.57% percent in January 2019 (to be used for fiscal year 2020 tax levies) to \$5,063,746,000 up by \$174,725,600 over the previous year. The total direct real property tax rate is increasing 1.37% from \$1.460 per \$100 of value in fiscal year 2019, to \$1.480 per \$100 of value.
- The City is projecting assessed values to continue increasing marginally in 2020 and has taken this factor into consideration in the projection of the FY2020 Budget and the development of the FY2021 Budget which is currently underway.
- At June 30, 2019, the City has appropriated \$600,000 of the general fund's fund balance as a funding source in the FY2020 Budget.

#### REQUESTS FOR INFORMATION

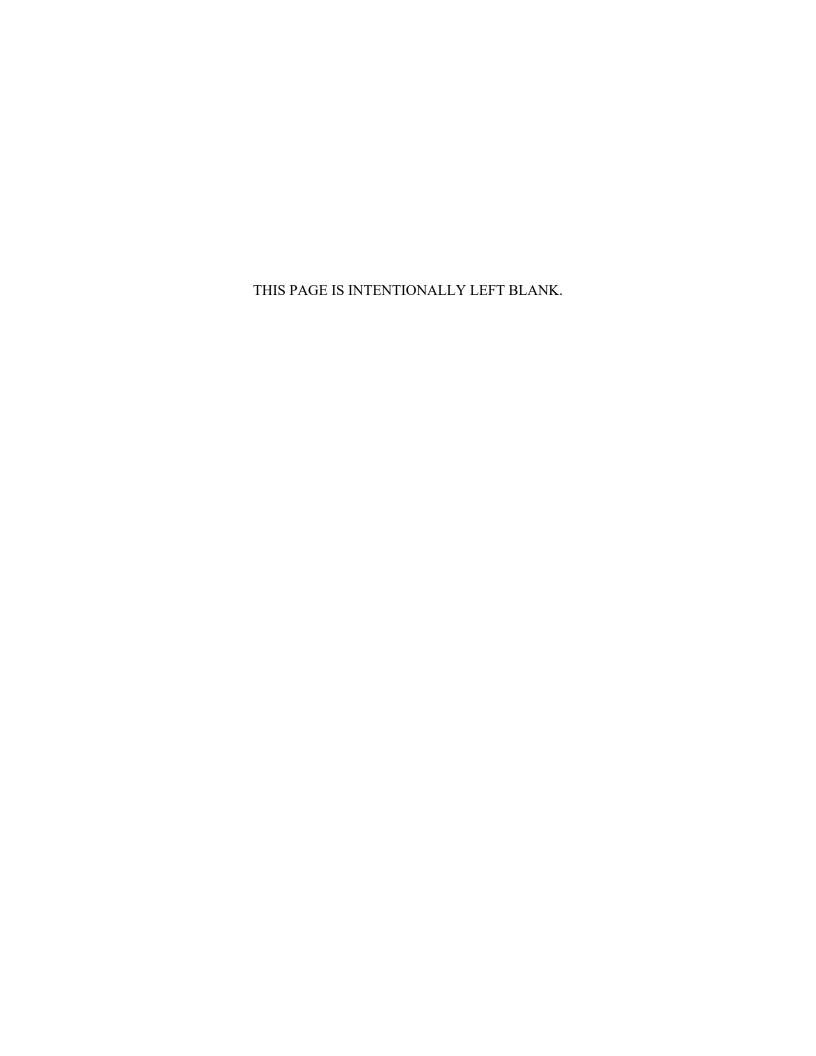
This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, 9027 Center Street, City of Manassas, Virginia, 20110. General information relating to the City of Manassas is available on the City's website <a href="http://www.manassascity.org">http://www.manassascity.org</a>.











#### CITY OF MANASSAS, VIRGINIA STATEMENT OF NET POSITION June 30, 2019

-	•		٠.	4
HX	h	11	hit	

			Prim	ary Governmen	ıt			Discretely Compon		
	G	overnmental Activities	Е	Business-type Activities		Total		Ianassas City ublic Schools	D	Economic evelopment Authority
ASSETS										
Cash and investments (Note 3)	\$	85,294,708	\$	63,445,073	\$	148,739,781	\$	21,785,963	\$	850,790
Cash and investments (vote 3)  Cash and investments - restricted (Note 3)	Ψ	36,408,445	Ψ	25,482,982	Ψ	61,891,427	Ψ	1,104,005	Ψ	-
Receivables, net:		30,100,113		23,102,702		01,001,127		1,101,005		
Taxes, including penalties		3,993,829		_		3,993,829		_		_
Accounts		142,518		11,156,042		11,298,560		1,688,133		_
Notes (Note 20)				-		-		-		2,130,000
Due from other governments (Note 4)		5,257,542		424,101		5,681,643		2,959,340		-
Due from component unit (Note 20)		2,480,000		-		2,480,000		-,,		_
Prepaids (**** 20)		275,651		_		275,651		_		_
Inventories		-		2,371,169		2,371,169		_		_
Capital assets: (Note 6)				,- , ,		,,				
Nondepreciable		126,183,272		20,685,072		146,868,344		2,748,269		_
Depreciable, net		117,621,902		113,259,592		230,881,494		77,518,242		_
		,					-	, , , , , , , , , , , , , , , ,		
Total assets	_	377,657,867	_	236,824,031	_	614,481,898		107,803,952		2,980,790
DEFERRED OUTFLOWS OF RESOURCES										
Deferred loss on refunding		967,693		781,712		1,749,405		-		-
OPEB related deferred outflows (Notes 14, 15, and 16)		1,029,658		127,387		1,157,045		1,323,337		-
Pension related deferred outflows (Notes 12 and 13)		4,617,249		1,254,504		5,871,753		10,506,846		
Total deferred outflows of resources		6,614,600		2,163,603	_	8,778,203		11,830,183		
LIABILITIES										
Accounts payable and other current liabilities		5,126,332		2,845,704		7,972,036		13,345,020		7,859
								13,343,020		7,037
Deposits		2,106,281		1,300,585		3,406,866		-		-
Due to other governments (Notes 9, 10)		521,972		-		521,972		-		2 490 000
Due to primary government (Note 20) Accrued interest		1 517 410		- 567.046		2.095.256		-		2,480,000
Unearned revenues		1,517,410		567,946 183,215		2,085,356 888,635		-		-
Noncurrent liabilities:		705,420		165,215		888,033		-		-
		12 024 675		2,440,074		15,374,749		15 001 409		
Net OPEB liability (Notes 14, 15, and 16)		12,934,675 17,378,369		, ,		, ,		15,091,408		-
Net pension liability (Notes 12 and 13)				5,252,056		22,630,425		77,497,051		-
Due within one year (Note 8)		6,465,325		2,310,444		8,775,769		674,627		-
Due in more than one year (Note 8)	_	104,998,570		50,278,334		155,276,904		7,042,435	-	-
Total liabilities		151,754,354	-	65,178,358		216,932,712		113,650,541		2,487,859
DEFERRED INFLOWS OF RESOURCES										
OPEB related deferred inflows (Notes 14, 15, and 16)		827,455		102,007		929,462		1,636,259		-
Pension related deferred inflows (Notes 12 and 13)		2,818,887		858,968		3,677,855		15,517,814		
Total deferred inflows of resources	_	3,646,342		960,975		4,607,317		17,154,073		
NET POSITION										
Net investment in capital assets		224,763,548		107,578,521		332,342,069		74,572,858		_
Restricted for:		221,703,310		107,570,521		332,3 12,003		7 1,572,050		
Nonexpendable Cemetery principal		100,000		_		100,000		_		_
Expendable Cemetery funds		152,492		_		152,492		_		_
Future capital projects		152,772		820,295		820,295		1,104,005		-
Unrestricted		3,855,731		64,449,485		68,305,216		(86,847,342)		492,931
Total net position	\$	228,871,771	\$	172,848,301	\$	401,720,072	\$	(11,170,479)	\$	492,931

#### CITY OF MANASSAS, VIRGINIA STATEMENT OF ACTIVITIES For the Year Ended June 30, 2019

					Pr	ogram Revenues		
Functions/Programs Primary government:		Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions
, 9								
Governmental activities:								
General government	\$	9,436,777	\$	145,676	\$	285,757	\$	_
Public safety	Ψ	31,294,979	Ψ	1,852,043	Ψ	627,046	Ψ	
Public works		12,544,115		1,531,692		3,995,490		3,554,832
Health and human services		8,504,736		-		3,778,403		-
Culture, recreation and		0,201,700				-,,		
community development		7,335,760		1,310,200		88,210		108,761
Education		58,212,570		· · · · ·		-		-
Interest on long-term debt		2,637,240		_		-		_
Bond issuance costs		181,966	_			<del>-</del>		<u> </u>
Total governmental activities		130,148,143	_	4,839,611	_	8,774,906	_	3,663,593
Business-type activities:								
Electric		38,196,702		43,560,183		-		-
Water		7,800,929		10,451,828		-		887,107
Sewer		13,125,506		15,153,685		-		363,100
Airport		4,240,422		3,198,829		83,382		991,471
Stormwater		1,603,506		1,421,254		-		-
Solid Waste		3,072,480	_	3,533,728	_	11,381		
Total business-type activities		68,039,545		77,319,507	_	94,763		2,241,678
Total primary government	\$	198,187,688	\$	82,159,118	\$	8,869,669	\$	5,905,271
Discretely presented component units:								
Manassas City Public Schools	\$	112,377,896	\$	1,239,334	\$	57,744,118	\$	-
Economic Development Authority		6,484,381		6,472	_			272,151
Total component units	\$	118,862,277	\$	1,245,806	\$	57,744,118	\$	272,151

#### General revenues:

Taxes:

Property taxes

Sales taxes

Business license taxes

Meals taxes

Other taxes

Unrestricted grants

Unrestricted investment earnings

Other unrestricted revenues

Gain on sale of capital assets

Insurance recoveries

Payments from component unit

Payments from City

Transfers

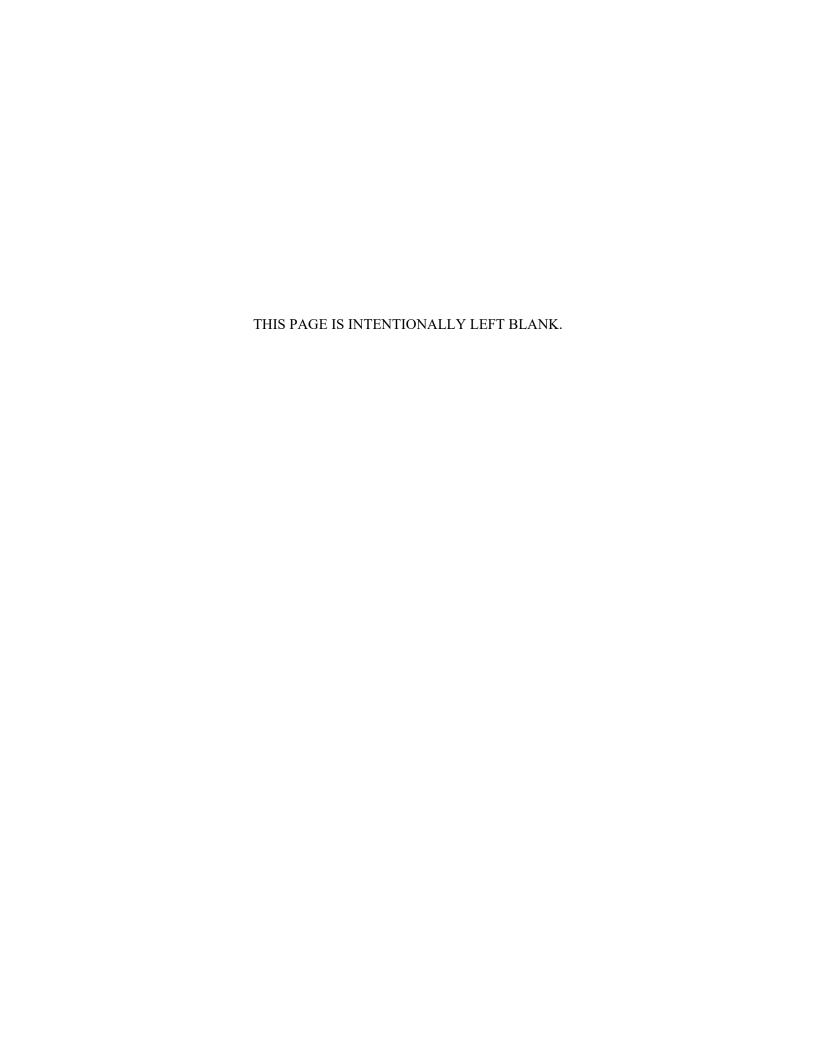
Total general revenues and transfers

Change in net position

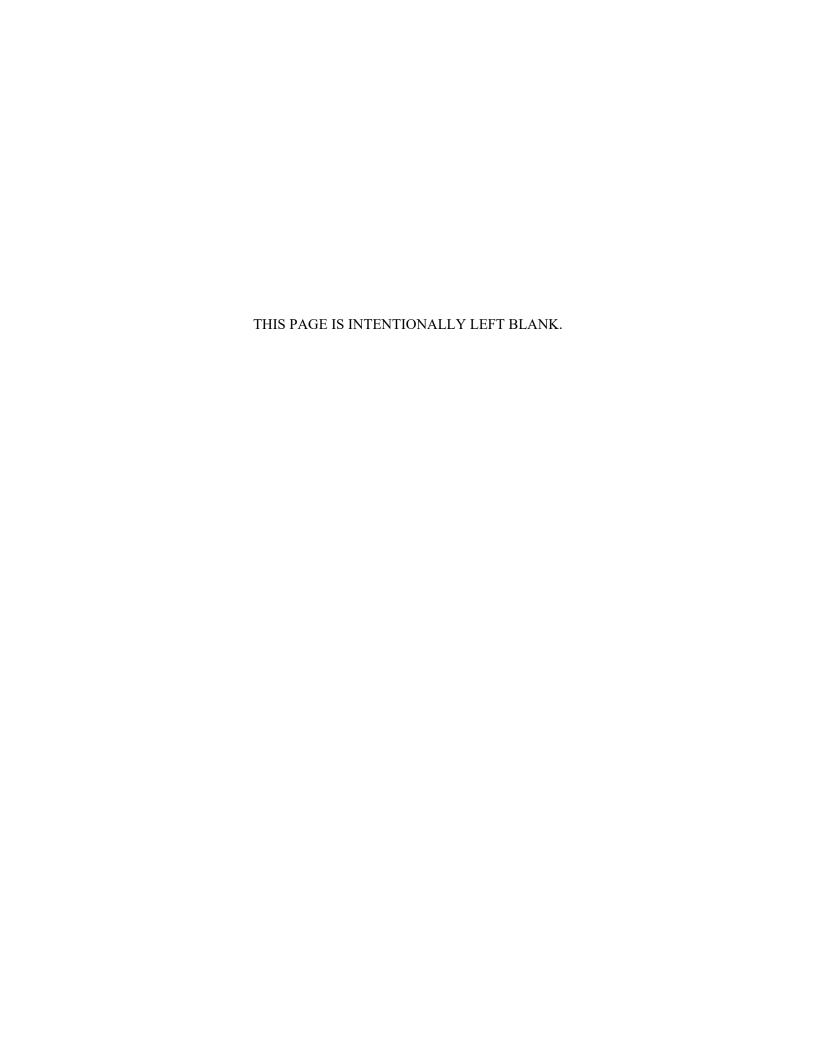
Net position - beginning

Net position - ending

		Net (Expenses) Revenu Changes in Net Posi		
	Primary Governme		Discretely Component	
	Timary Governme	. III	Compon	Economic
Governmental	Business-type		Manassas City	Development
Activities	Activities	Total	Public Schools	Authority
\$ (9,005,344 (28,815,890 (3,462,101 (4,726,333) (5,828,589 (58,212,570 (2,637,240)	) ) ) ) )	\$ (9,005,344) (28,815,890) (3,462,101) (4,726,333) (5,828,589) (58,212,570) (2,637,240)		
(181,966)	)	(181,966)		
(112,870,033	)	(112,870,033)		
	\$ 5,363,48 3,538,000 2,391,279 33,260 (182,252 472,629	5 3,538,006 9 2,391,279 0 33,260 2) (182,252)		
	11,616,403	11,616,403		
(112,870,033	11,616,403	(101,253,630)		
			\$ (53,394,444)	\$ - (6,205,758)
			\$ (53,394,444)	\$ (6,205,758)
86,061,837	_	86,061,837	_	_
8,981,503		8,981,503	-	-
4,222,934	-	4,222,934	-	-
4,427,055		4,427,055	-	-
4,059,881		4,059,881	-	-
7,837,841 2,222,861		7,837,841 2 3,160,803	137,245	1,967
4,450,061			137,243	750
6,459,365		6,459,365	-	6,164,067
70,683		70,683	-	-,,
5,752,841		5,752,841	-	-
-	-	-	58,212,570	-
2,914,558	- <u>-                                  </u>	<u> </u>	50 401 020	6 166 704
137,461,420	(1,918,99	7) 135,542,423	58,481,929	6,166,784
24,591,387 204,280,384			5,087,485 (16,257,964)	(38,974) 531,905
\$ 228,871,771	\$ 172,848,30	1 \$ 401,720,072	<u>\$ (11,170,479)</u>	\$ 492,931







#### CITY OF MANASSAS, VIRGINIA BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2019

										Exhibit 3
				General Capital Projects		NVTA Capital Projects	(	Other Sovernmental	C	Total Sovernmental
		General		Fund		Fund		Funds		Funds
ASSETS Cash and investments	\$	41,417,005	\$	5,996,826	\$	12 175 027	¢	21 012 000	\$	91 506 067
Cash and investments - restricted	Þ	41,417,003	Ф	31,768,716	Ф	12,175,037 4,387,237	Ф	21,918,099 252,492	Þ	81,506,967 36,408,445
Receivables, net:		-		31,/08,/10		4,387,237		232,492		30,408,443
Taxes, including penalties		3,862,351						131,478		3,993,829
Accounts		142,197		_		_		131,476		142,197
Prepaids		4,502		_		_		_		4,502
Due from component unit		1,502		_		_		2,480,000		2,480,000
Due from other governments		2,640,447		_		2,103,304		513,791		5,257,542
Due from other funds (Note 5)		299,937		-		-		-		299,937
Total assets	\$	48,366,439	\$	37,765,542	_	18,665,578	\$	25,295,860	\$	130,093,419
LIABILITIES										
Accounts payable and accrued expenses	\$	2,743,036	\$	416,672	\$	1,208,491	\$	410,860	\$	4,779,059
Retainage payable	Ψ	-	Ψ	-	Ψ	158,908	Ψ	-	Ψ	158,908
Deposits		2,106,281		_		-		_		2,106,281
Unearned revenue		705,420		_		_		_		705,420
Due to other governments		521,972		_		_		_		521,972
Due to other funds (Note 5)		<u> </u>		-		-		299,937	_	299,937
Total liabilities		6,076,709		416,672		1,367,399		710,797		8,571,577
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue (Note 7 and Note 20)		3,213,634				-		2,187,320		5,400,954
Total deferred inflows of resources		3,213,634						2,187,320		5,400,954
FUND BALANCES (Note 18)										
Nonspendable		304,439		_		_		100,000		404,439
Restricted		710,692		31,768,716		4,387,237		5,788,542		42,655,187
Committed		14,872,919		3,041,353		7,903,837		16,329,305		42,147,414
Assigned		4,997,705		2,538,801		5,007,105		216,125		12,759,736
Unassigned		18,190,341		<u>-</u>		-	_	(36,229)		18,154,112
Total fund balances		39,076,096		37,348,870		17,298,179		22,397,743		116,120,888
Total liabilities, deferred inflows of resources										
and fund balances	\$	48,366,439	\$	37,765,542	\$	18,665,578	\$	25,295,860	\$	130,093,419

# CITY OF MANASSAS, VIRGINIA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION June 30, 2019

Exhibit 4

		EXIIIOII 4
	d)	116 120 000
Total fund balances for governmental funds (Exhibit 3)	\$	116,120,888
Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:		
Capital assets used in governmental activities are not financial		
resources and, therefore, are not reported in the funds.		238,091,090
Other long-term assets are not available to pay for current-period		
expenditures and, therefore, are deferred in the funds.		5,400,954
Internal service funds are used by management to charge the costs of supplies, employee benefits, and risk management to individual funds. The assets, deferred outflows of resources, liabilities		
and deferred inflows of resources of the internal service funds are		7 246 104
included in governmental activities in the Statement of Net Position.		7,346,104
Deferred refunding losses are not financial resources and,		
therefore, are not reported in the funds.		967,693
Financial statement elements related to pensions and other postemployment benefits are applicable to future periods and, therefore, are not reported in the funds.		
Deferred outflows related to:		
Pensions		4,274,763
Other postemployment benefits		992,637
Deferred inflows related to:		
Pensions		(2,607,690)
Other postemployment benefits		(799,360)
Net pension liability		(15,999,374)
Net other postemployment benefit liability		(12,271,426)
Long-term liabilities, including bonds payable, are not due and payable		
in the current period, and, therefore, are not reported in the funds		
Bonds payable		(98,142,320)
Premium on bonds payable		(10,303,013)
Accrued interest payable		(1,517,410)
Compensated absences		(2,681,765)
Net position of governmental activities	\$	228,871,771

## CITY OF MANASSAS, VIRGINIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

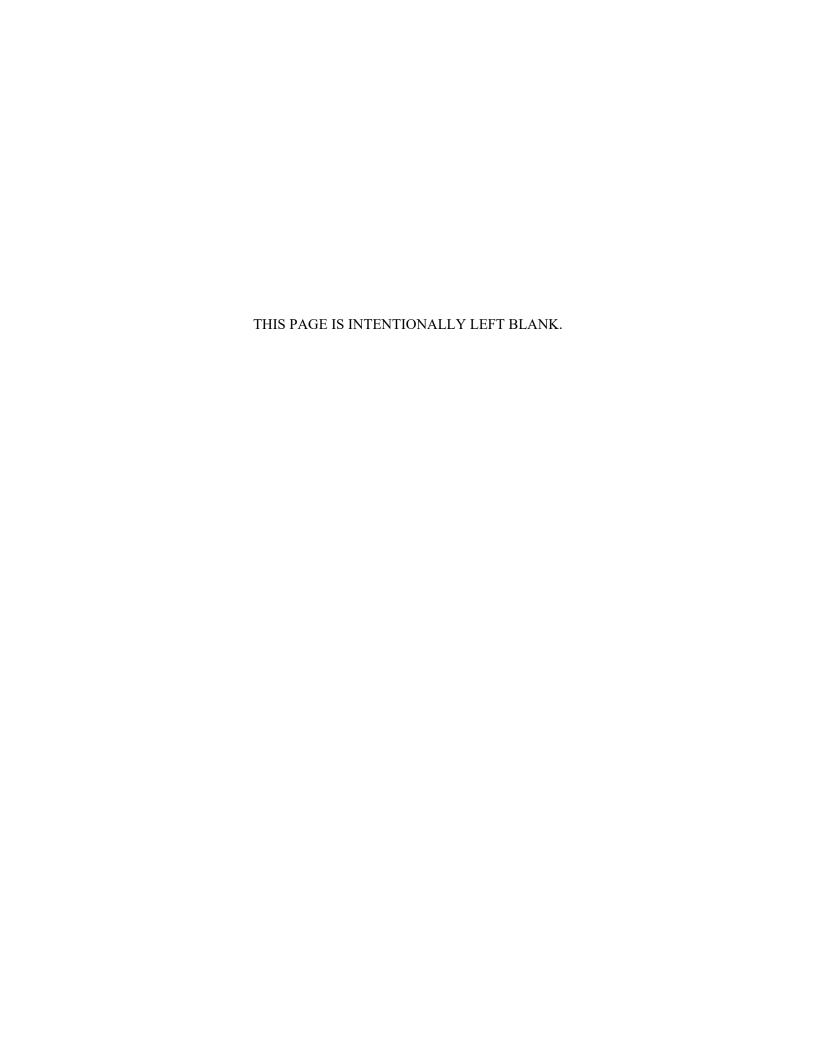
	F	or the Year End	ded	June 30, 2019						E 132.5
		General Fund		General Capital Projects Fund		NVTA Capital Projects Fund	G	Other overnmental Funds	G	Exhibit 5  Total overnmental Funds
DEVENITES										
REVENUES General property taxes	\$	76,563,766	<b>C</b>		\$		\$	9,463,737	<b>C</b>	86,027,503
Other local taxes	Φ	21,768,072	Φ	-	Φ	-	Φ	9,403,737	Φ	21,768,072
Permits, fees and licenses		1,056,333		-		-		63,811		1,120,144
Fines and forfeitures		733,095						-		733,095
Revenues from use of money and property		2,592,931		_		458		146,248		2,739,637
Charges for services		643,402		_		-		594,388		1,237,790
Payment in lieu of debt service		043,402						5,752,841		5,752,841
Recovered costs		3,670,420		_		_		5,752,611		3,670,420
Miscellaneous		1,887,944		108,761		_		194,516		2,191,221
Contribution from component unit		1,007,744		100,701		_		5,390,595		5,390,595
Intergovernmental		12,352,869		_		3,501,418		4,202,447		20,056,734
Total revenues		121,268,832		108,761	_	3,501,876	_	25,808,583	_	150,688,052
		,,				- ) )				
EXPENDITURES										
Current:										
General government administration		8,968,519		-		487,676		8,303		9,464,498
Public safety		21,805,649		-		-		9,590,482		31,396,131
Public works		7,047,382		-		-		6,323		7,053,705
Health and human services		2,760,546		-		-		5,913,049		8,673,595
Culture, recreation, and community development		6,750,472		-		-		13,796		6,764,268
Education		58,212,570		-		-		-		58,212,570
Capital outlay		893,780		2,463,236		5,083,964		609,402		9,050,382
Debt service:										
Principal retirement		-		-		-		5,082,155		5,082,155
Interest and fiscal charges		-		-		-		2,955,145		2,955,145
Bond issuance costs				157,459		24,507				181,966
Total expenditures	_	106,438,918		2,620,695		5,596,147		24,178,655		138,834,415
Excess (deficiency) of revenues over expenditures		14,829,914		(2,511,934)		(2,094,271)		1,629,928		11,853,637
OTHER FINANCING COURGES (LISES)										
OTHER FINANCING SOURCES (USES)				22 050 000		2 (00 000				26.550.000
Issuance of debt		-		22,950,000		3,600,000		-		26,550,000
Premium on bonds		-		2,707,459		424,507		-		3,131,966
Transfers in		1,875,866		3,898,353		1,972,750		7,655,699		15,402,668
Transfers out		(11,579,752)						(536,416)		(12,116,168)
Total other financing sources (uses)		(9,703,886)		29,555,812	_	5,997,257		7,119,283		32,968,466
Net change in fund balances		5,126,028		27,043,878		3,902,986		8,749,211		44,822,103
Fund balance - beginning		33,950,068		10,304,992		13,395,193		13,648,532		71,298,785
Fund balance - ending	\$	39,076,096	\$	37,348,870	\$	17,298,179	\$	22,397,743	\$	116,120,888

# CITY OF MANASSAS, VIRGINIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### For the Year Ended June 30, 2019

Exhibit 6

44,822,103
44,822,103
1,687,813
(449,421
55,636
(744,854
(, , ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
1,002,009
1,916,182
(279,088
5,082,155
(26,550,000
(3,131,966
627,763
(204,538
(129,994
(103,100
990,687
04.501.00=
24,591,387



## CITY OF MANASSAS, VIRGINIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL GENERAL FUND

For the Year Ended June 30, 2019

							Exhibit 7
	Budgeted	lΛm	ounte		Actual	FI	nal Budget - Positive
	 Original	AIII	Final	-	Amounts		Negative)
REVENUES							
General property taxes	\$ 75,328,000	\$	75,328,000	\$	76,563,766	\$	1,235,766
Other local taxes	20,018,000		20,018,000		21,768,072		1,750,072
Permits, fees and licenses	791,500		791,500		1,056,333		264,833
Fines and forfeitures	698,500		698,500		733,095		34,595
Revenues from use of money and property	434,980		434,980		2,592,931		2,157,951
Charges for services	605,500		605,500		643,402		37,902
Recovered costs	3,670,420		3,670,420		3,670,420		-
Proffers	-		50,000		1,380,054		1,330,054
Miscellaneous	520,000		624,691		507,890		(116,801)
Intergovernmental:							
Commonwealth:							
PPTRA	3,786,630		3,786,630		3,786,634		4
Communications tax	2,700,000		2,700,000		2,448,509		(251,491)
Highway maintenance	3,828,000		3,828,000		3,942,279		114,279
Other	1,854,800		1,939,050		1,995,014		55,964
Federal	 510,000		309,031		180,433		(128,598)
Total revenues	 114,746,330		114,784,302	_	121,268,832		6,484,530
EXPENDITURES							
Departmental:							
City council	424,660		424,660		395,194		29,466
Clerk's office	402,600		402,859		273,151		129,708
City manager	1,074,650		1,074,650		1,004,834		69,816
City attorney	337,500		337,500		305,213		32,287
Electoral board	328,420		336,659		309,906		26,753
Treasurer	838,930		840,780		823,829		16,951
Commissioner of the revenue	1,425,660		1,440,197		1,401,673		38,524
Finance and administration	2,004,120		2,014,603		1,810,410		204,193
Human resources	1,946,420		2,188,902		1,814,225		374,677
Police	16,307,870		16,717,665		16,033,539		684,126
Engineering	1,694,990		1,694,990		1,385,984		309,006
Public works	7,049,860		7,189,707		6,555,178		634,529
Economic development	991,290		1,122,956		976,995		145,961
Community development	4,033,720		4,251,894		3,887,767		364,127
Contingency	300,000		289,900		-		289,900
Total departmental expenditures	39,160,690		40,327,922		36,977,898		3,350,024
Shared services	11,462,210		12,153,081		11,111,950		1,041,131
Contributions	136,500		136,500		136,500		-
Grants and donations	500,000		116,963		-		116,963
Community investment	374,000		966,000		-		966,000
Education	 57,077,160		57,177,160		58,212,570		(1,035,410)
Total expenditures	 108,710,560		110,877,626		106,438,918		4,438,708
Excess (deficiency) of revenues over expenditures	 6,035,770		3,906,676		14,829,914		10,923,238

Continued

## CITY OF MANASSAS, VIRGINIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET TO ACTUAL GENERAL FUND

			Ex	chibit 7 (Continued)
				Variance with Final Budget -
	Budgeted A	nounts	Actual	Positive
	Original	Final	Amounts	(Negative)
OTHER FINANCING SOURCES (USES)				
Transfers in (Note 5)	\$ 1,891,300 \$	1,891,300 \$	1,875,866	\$ (15,434)
Transfers out (Note 5)	(11,318,070)	(11,846,070)	(11,579,752)	266,318
Total other financing sources (uses)	(9,426,770)	(9,954,770)	(9,703,886)	250,884
Net change in fund balances	\$ (3,391,000) \$	(6,048,094)	5,126,028	\$ 11,174,122
Fund Balance, Beginning		_	33,950,068	
Fund Balance, Ending		<u>\$</u>	39,076,096	

#### CITY OF MANASSAS, VIRGINIA STATEMENT OF NET POSITION PROPRIETARY FUNDS June 30, 2019

				s-type Activities- erprise Funds		
		Electric Fund		Water Fund		Sewer Fund
		1 unu		Tuliu		1 unu
ASSETS						
Current assets:						
Cash and investments - unrestricted	\$	19,601,359	\$	18,042,259	\$	16,449,666
Cash and investments - restricted		-		16,372,571		8,290,116
Accounts receivable, net		7,078,976		1,315,773		2,151,753
Prepaids		-		-		-
Due from other governments		-		-		-
Inventories		1,773,768		553,454		43,947
Total current assets		28,454,103		36,284,057		26,935,482
	-				-	
Noncurrent assets:						
Capital assets:		1 212 006		6 000 012		2.070.025
Nondepreciable		1,312,006		6,008,813		2,079,935
Depreciable, net		23,439,054		27,949,042		15,779,454
Total capital assets, net		24,751,060		33,957,855		17,859,389
Total noncurrent assets		24,751,060	-	33,957,855		17,859,389
Total assets		53,205,163		70,241,912		44,794,871
DEFERRED OUTFLOWS OF RESOURCES						
Deferred loss on refunding		-		41,320		650,943
OPEB related deferred outflows		69,248		29,242		12,885
Pension related deferred outflows		750,633		238,718		132,326
Total deferred outflows of resources		819,881		309,280		796,154
LIABILITIES				_		
Current liabilities:						
Accounts payable and accrued expenses		2,277,728		152,879		55,853
Retainage payable		2,211,120		132,679		19,923
Deposits		1,010,185		212,340		19,923
Accrued interest		31,893		218,959		256,160
Compensated absences		86,483		27,565		8,927
Bonds payable and other obligations - current		209,381		684,758		968,586
Total current liabilities		3,615,670	-	1,296,501		1,309,449
Total current habilities		3,013,070		1,290,301		1,309,449
Noncurrent liabilities:						
Unearned revenue		<u>-</u>		162,869		8,050
Compensated absences		490,067		156,205		50,588
Net OPEB liability		1,333,103		577,212		249,919
Net pension liability		2,797,897		1,378,376		507,637
Bonds payable and other obligations		4,041,902		23,855,692		17,396,467
Total noncurrent liabilities		8,662,969	-	26,130,354		18,212,661
Total liabilities		12,278,639		27,426,855		19,522,110
DEFERRED INFLOWS OF RESOURCES						
OPEB related deferred inflows		55,858		23,056		10,133
Pension related deferred inflows		409,600	-	262,119		100,424
Total deferred inflows of resources		465,458		285,175		110,557
NET POSITION						
Net investment in capital assets		20,483,715		25,780,368		8,387,842
Restricted for future capital projects Unrestricted	_	20,797,232		17,058,794	_	- 17,570,516
		<del></del>	-	<del></del>		

Governmental		e Activities-				
Activities Internal		se Funds	rprise	Enterpri		
Service	Total	Other Nonmajor		Stormwater		Airport
Funds	Enterprise Funds	Enterprise Funds		Fund		Fund
Funds	Enterprise Funds	Enterprise Funds		rund		rund
3,787,7	\$ \$ 63,445,073 25,482,982	\$ 1,749,029 -		1,249,829 820,295	\$	6,352,931
3	11,156,042	230,718	7	166,717		212,105
271,1	-	-		-		-
-	424,101	-		76,290		347,811
-	 2,371,169		_	<u>-</u>	_	<u> </u>
4,059,2	 102,879,367	1,979,747	1	2,313,131	_	6,912,847
<del>-</del>	20,685,072	-		3,101,068		8,183,250
5,714,0	 113,259,592	80,296		17,757,758		28,253,988
5,714,0	 133,944,664	80,296	_	20,858,826	_	36,437,238
5,714,0	 133,944,664	80,296	<u>6</u>	20,858,826	_	36,437,238
9,773,2	 236,824,031	2,060,043	7	23,171,957	_	43,350,085
_	781,712	<u>-</u>		_		89,449
37,0	127,387	2,337	6	4,456		9,219
342,4	 1,254,504	12,206	3	32,993	_	87,628
379,5	 2,163,603	14,543	9	37,449	_	186,296
188,3	2,825,781	198,248	4	17,934		123,139
-	19,923	-		-		-
-	1,300,585	-		=		78,060
<u>-</u>	567,946	-		39,778		21,156
42,9	135,490	1,215		911		10,389
50,5	 2,174,954	<del>-</del>	<u> </u>	116,845	-	195,384
281,8	 7,024,679	199,463	8	175,468	_	428,128
_	183,215	-		<u>-</u>		12,296
243,3	767,781	6,885	3	5,163		58,873
663,2	2,440,074	32,211		66,455		181,174
1,378,9	5,252,056	88,044	1	91,971		388,131
-	49,510,553		9	2,689,519	_	1,526,973
2,285,5	 58,153,679	127,140	8	2,853,108	_	2,167,447
2,567,4	 65,178,358	326,603	6	3,028,576	_	2,595,575
28,0	102,007	1,719	9	3,429		7,812
211,1	 858,968	18,137		833	_	67,855
239,2	 960,975	19,856	2	4,262	_	75,667
5,663,5	107,578,521	80,296	2	18,052,462		34,793,838
	820 295		_	820 295		

1,647,831

1,728,127

820,295

1,682,581

7,346,104

64,449,485

172,848,301

820,295

1,303,811

20,176,568

6,071,301

40,865,139

#### CITY OF MANASSAS, VIRGINIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

	Business-type Activities- Enterprise Funds					
	Electric Fund	Water Fund	Sewer Fund			
OPERATING REVENUES						
Charges for services	\$ 40,965,992	\$ 9,822,167	\$ 14,161,225			
Service reimbursements	2,387,841		-			
Connection charges	206,350	629,661	992,460			
Total operating revenues	43,560,183	10,451,828	15,153,685			
OPERATING EXPENSES						
Personal services	4,397,043	2,292,374	886,385			
Contractual services	1,025,352	525,109	276,804			
Supplies	1,047,849	1,250,269	146,096			
Internal and other serivces	2,084,398	1,817,947	994,585			
Purchased power	27,522,191	-	-			
Contract treatment charges	-	-	8,921,978			
Depreciation and amortization	1,844,262	1,439,661	1,428,153			
Total operating expenses	37,921,095	7,325,360	12,654,001			
Operating income (loss)	5,639,088	3,126,468	2,499,684			
NONOPERATING REVENUES (EXPENSES)						
Intergovernmental grants	-	-	-			
Investment earnings	233,338	290,528	277,342			
Gain (loss) on sale of capital assets	(194,531)	(49,699)	(8,366)			
Other/insurance recoveries	29,212	5,539	9,522			
Interest expense and fiscal charges	(130,981)	(425,870)	(463,139)			
Total nonoperating revenues (expenses)	(62,962)	(179,502)	(184,641)			
Income (loss) before contributions and transfers	5,576,126	2,946,966	2,315,043			
CAPITAL CONTRIBUTIONS	739,123	887,107	363,100			
TRANSFERS IN (Note 5)	-	300,000	300,000			
TRANSFERS OUT (Note 5)	(2,327,615)	(1,092,376)	(769,790)			
Change in net position	3,987,634	3,041,697	2,208,353			
Total net position - beginning	37,293,313	39,797,465	23,750,005			
Total net position - ending	\$ 41,280,947	\$ 42,839,162	\$ 25,958,358			

									Exhibit 9		
Business-type Activities- Enterprise Funds								Governmental			
		Activities									
Airport Fund		S	Stormwater Fund		Other Nonmajor Enterprise Funds		Total Enterprise Funds		Internal Service Funds		
\$	3,198,829	\$	1,370,767	\$	3,533,728	\$	73,052,708 2,387,841 1,878,958	\$	8,686,736		
	3,198,829		1,421,254		3,533,728		77,319,507		8,686,736		
	633,431 408,222 80,075 453,328		298,181 115,691 53,432 358,652		182,136 2,677,845 9,211 194,427		8,689,550 5,029,023 2,586,932 5,903,337 27,522,191		2,487,166 1,316,407 1,570,005 1,858,096		
	-		-		-		8,921,978		-		
	2,573,637		709,839		8,861		8,004,413		914,341		
	4,148,693		1,535,795		3,072,480		66,657,424		8,146,015		
_	(949,864)		(114,541)		461,248		10,662,083		540,721		
	83,382		-		11,381		94,763		_		
	103,521		13,935		19,278		937,942		39,833		
	(4,000)		-		-		(256,596)		24,395		
	12,302		-		1,044		57,619		70,683		
	(87,729)		(67,711)				(1,175,430)		(2,221)		
	107,476		(53,776)		31,703		(341,702)		132,690		
	(842,388)		(168,317)		492,951		10,320,381		673,411		
	991,471		-		-		2,980,801		-		
	_		_		_		600,000		317,276		
	(13,995)						(4,203,776)		-		
	135,088		(168,317)		492,951		9,697,406		990,687		
	40,730,051		20,344,885		1,235,176		163,150,895		6,355,417		
\$	40,865,139	\$	20,176,568	\$	1,728,127	\$	172,848,301	\$	7,346,104		

#### CITY OF MANASSAS, VIRGINIA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

	Business-type Activities- Enterprise Funds				
	Electric Fund	Water Fund	Sewer Fund		
OPERATING ACTIVITIES					
Cash received from customers and users	\$ 43,998,318	\$ 10,325,783	\$ 15,195,667		
Cash paid to suppliers	(29,863,999)	(2,120,127)	(9,354,661)		
Cash paid to employees	(4,744,770)	(2,338,081)	(951,259)		
Payments for interfund services used	(2,084,398)	(1,817,947)	(994,585)		
Net cash provided by operating					
activities	7,305,151	4,049,628	3,895,162		
NONCAPITAL FINANCING ACTIVITIES					
Transfers from other funds	-	300,000	300,000		
Transfers to other funds	(2,327,615)	(1,092,376)	(769,790)		
Non-operating grants received (paid)					
Net cash provided by (used in) noncapital					
financing activities	(2,327,615)	(792,376)	(469,790)		
CAPITAL AND RELATED					
FINANCING ACTIVITIES					
Capital grants and contributions received	-	-	-		
Purchases of capital assets	(2,972,785)	(3,427,253)	(753,303)		
Proceeds from sale of capital assets	-	-	<del>-</del>		
Issuance of debt	- (100 - 15)	17,860,115	8,301,825		
Principal paid on capital debt	(188,545)	(544,300)	(780,000)		
Interest paid on capital debt	(146,271)	(369,603)	(476,124)		
Insurance recoveries	29,212	5,539	9,522		
Net cash provided by (used in) capital and related financing activities	(3,278,389)	13,524,498	6,301,920		
INVESTING ACTIVITIES					
Investment income	233,338	290,528	277,342		
Net cash provided by investing					
activities	233,338	290,528	277,342		
Net increase (decrease) in cash and investments	1,932,485	17,072,278	10,004,634		
Cash and investments - beginning of year	17,668,874	17,342,552	14,735,148		
Cash and investments - end of year	\$ 19,601,359	\$ 34,414,830	\$ 24,739,782		
CASH AND INVESTMENTS IS COMPRISED OF THE FOLLOWING:					
Cash and investments - unrestricted Cash and investments - restricted	\$ 19,601,359	\$ 18,042,259 16,372,571	\$ 16,449,666 8,290,116		
Total	\$ 19,601,359	\$ 34,414,830	\$ 24,739,782		

Business-type Activities- Enterprise Funds									Exhibit 10 overnmental Activities
Airport Fund		Stormwater Fund			Other Nonmajor Total Enterprise Funds Enterprise Fu			Internal Service unds Funds	
(4	196,946 128,696) 1554,597) 153,328)	\$	1,326,175 (262,093) (294,428) (358,652)	\$	3,525,826 (2,664,800) (180,481) (194,427)	(4	7,568,715 4,694,376) 9,163,616) 5,903,337)	\$	8,686,415 (2,873,867) (2,600,178) (1,858,096)
1,6	660,325		411,002		486,118	1	7,807,386		1,354,274
	- (13,995) (23,533)		- - -		11,381	(	600,000 4,203,776) (112,152)		317,276
(1	37,528)				11,381	(	3,715,928)		317,276
	176,471 705,949)		- (6,737)		(56,658)	(	476,471 7,922,685)		(1,404,384)
	-		-		-	2	- 6,161,940		49,753
	21,852)		(105,000)		-	,	3,739,697)		(49,463)
(	(78,800)		(80,606)		-	(	1,151,404)		(2,222)
	12,302				1,044		57,619		70,683
(2,4	117,828)		(192,343)		(55,614)	1	3,882,244	_	(1,335,633)
1	03,521		13,935		19,278		937,942		39,833
1	03,521		13,935		19,278		937,942		39,833
(7	791,510)		232,594		461,163	2	8,911,644		375,750
7,1	44,441		1,837,530		1,287,866	6	0,016,411		3,411,991
\$ 6,3	352,931	\$	2,070,124	\$	1,749,029	\$ 8	8,928,055	\$	3,787,741
\$ 6,3	352,931	\$	1,249,829 820,295	\$	1,749,029		3,445,073 5,482,982	\$	3,787,741
\$ 6,3	352,931	\$	2,070,124	\$	1,749,029	\$ 8	8,928,055	\$	3,787,741

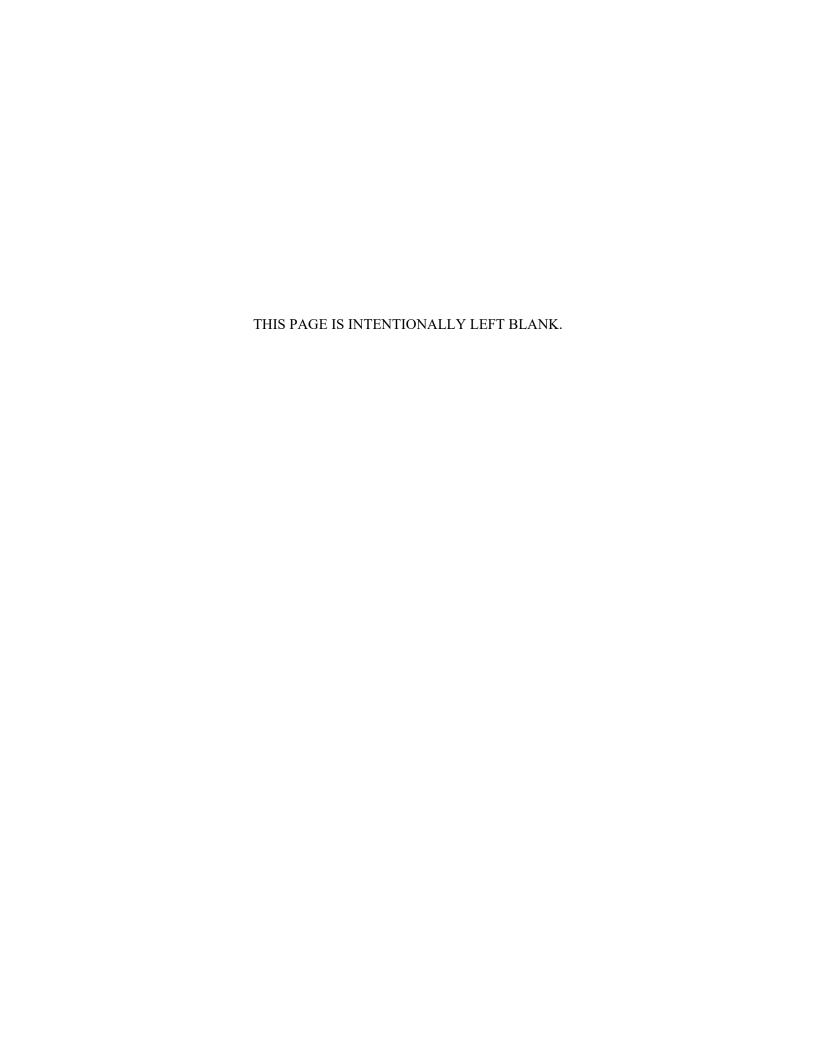
The Notes to Financial Statements are an integral part of this Statement.

#### CITY OF MANASSAS, VIRGINIA STATEMENT OF CASH FLOWS (CONTINUED) PROPRIETARY FUNDS

	Busines-type Activities- Enterprise Funds						
	Electric Fund		Water Fund			Sewer Fund	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES:							
Operating income (loss)	\$ 5	5,639,088	\$	3,126,468	\$	2,499,684	
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:							
Depreciation and amortization	1	,844,262		1,439,661		1,428,153	
Pension expense net of employer contributions		(349,387)		(73,767)		(68,600)	
OPEB expense net of employer contributions		30,849		12,993		5,722	
(Increase) decrease in:							
Accounts receivable		471,246		44,791		41,982	
Inventories		(137,347)		(205,871)		2,176	
Prepaid expenses		-		-		-	
Increase (decrease) in:							
Unearned revenue		-		(161,220)		-	
Accounts payable and accrued expenses		(131,260)		(138,878)		(11,959)	
Customer deposits		(33,111)		(9,616)		-	
Compensated absences		(29,189)		15,067		(1,996)	
Total adjustments	1	,666,063	-	923,160		1,395,478	
Net cash provided by operating activities	\$ 7	7,305,151	\$	4,049,628	\$	3,895,162	
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:							
Capital contributions	\$	744,854	\$	887,129	\$	363,100	

	Busines-type Activities- Enterprise Funds								Governmental Activities		
	Airport Fund	Stormwater Fund		3		Total Enterprise Funds		Internal Service Funds			
\$	(949,864)	<u>\$</u>	(114,541)	\$	461,248	\$	10,662,083	\$	540,721		
	2,573,637 (30,982)		709,839 (4,297)		8,861 (1,773)		8,004,413 (528,806)		914,341 (144,203)		
	4,132		1,976		1,032		56,704		16,375		
	(14,881)		(95,079)		(7,902)		440,157 (341,042)		(321)		
	-		-		-		-		(29,964)		
	12,296		-		-		(148,924)		-		
	59,601		(92,970)		22,256		(293,210)		42,509		
	702		-		-		(42,025)		- 		
_	5,684		6,074		2,396		(1,964)		14,816		
	2,610,189		525,543		24,870		7,145,303	_	813,553		
\$	1,660,325	\$	411,002	\$	486,118	\$	17,807,386	\$	1,354,274		

\$ 515,000



#### **Note 1. Summary of Significant Accounting Policies**

#### **Reporting Entity**

The City of Manassas, Virginia (the "City") is a municipal corporation governed by an elected mayor and six-member council. The City Council appoints a City Manager who is the City's chief administrative officer and executes the Council's policies and programs. The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable.

The City has two discretely presented component units, the Manassas City Public Schools ("MCPS"), and the Economic Development Authority ("EDA") which are reported in separate columns in the government-wide financial statements to emphasize each is legally separate from the City.

MCPS is responsible for elementary and secondary education within the City. MCPS is governed by an elected seven-member School Board. The City is financially accountable for MCPS because the City Council approves MCPS's budget, levies taxes to support MCPS's budget and issues debt for MCPS. MCPS has a June 30 year end and does not issue separate financial statements.

The EDA was created as a political subdivision of the Commonwealth of Virginia by ordinance of the City on February 7, 1972, pursuant to the provisions of the Industrial Development and Revenue Bond Act (Chapter 33, Section 15.1-1373, et seq., of the code of Virginia (1950) as amended). The Authority is governed by seven directors appointed by the City. It is authorized to attract, retain, generate, and assist in the expansion of high-quality businesses, institutions of higher education, medical facilities, and non-profit organizations to ensure the continued existence of a vibrant, stable, and diverse economy within the City and the Commonwealth of Virginia through the use of Industrial Development Bond financing as well as loans and grants. The EDA's projects and activities are closely aligned with City priorities and City staff is responsible for EDA financial transactions and reporting. Due to the relationship between the two entities and their financial integration, management believes the EDA should be included as a discretely presented component unit to ensure the financial statements are not misleading. The EDA has a June 30 year end and does not issue separate financial statements.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all activities of the primary government and its component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, *the primary government* is reported separately from the legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### **Government-Wide and Fund Financial Statements (Continued)**

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes and other local taxes associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies. Licenses, permits, fines, and rents are recorded as revenues when received. All other revenue items are considered to be measurable and available only when the government receives cash.

Governmental funds account for the expendable financial resources, other than those accounted for in proprietary and fiduciary funds. The governmental funds use the modified accrual basis of accounting where the measurement focus is upon determination of financial position and changes in financial position, rather than on net income determination as would apply to a commercial enterprise. The City reports the following governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The General Fund is considered a major fund for financial reporting purposes.

Special Revenue Funds account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes. Special revenue funds consist of the Social Services Fund, PEG Fund, Owens Brooke District Fund, Fire Rescue Fund, Merchant Museum Fund, and Speiden Carper House Fund.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The Capital Projects Funds account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds. Capital Project Funds consist of the General Capital Projects Fund, Gateway Capital Projects Fund, Transportation Capital Projects Fund, and the NVTA Capital Projects Fund. The General Capital Projects Fund and NVTA Capital Projects Fund are considered major funds for financial reporting purposes.

The *Debt Service Fund* is used to account for and report the resources accumulated and payments made for principal and interest on long-term general obligation debt.

The Cemetery Maintenance Fund is the government's only permanent fund. It accounts for and reports resources that are restricted such that only earnings may be used for the intended purposes.

Proprietary funds account for operations that are financed in a manner similar to private business enterprises. The proprietary funds utilize the accrual basis of accounting where the measurement focus is upon determination of net income. Proprietary funds consist of enterprise and internal service funds. The government reports the following proprietary funds:

Enterprise funds account for operations where the intent of the City is that the cost of provided services to the general public be financed and recovered through user charges. Enterprise funds consist of the Electric, Water, and Sewer Funds, which account for the operation of the City's electric distribution service, water distribution service, and sewer distribution service. The Airport fund accounts for the activities of the Manassas Regional Airport. The stormwater fund accounts for and reports stormwater utility operations. These are all considered major funds for financial reporting purposes. The City also has one nonmajor enterprise fund, the Solid Waste fund.

Internal service funds account for vehicle maintenance, building maintenance, and information technology services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. Internal service funds consist of the Building Maintenance Fund, Vehicle Maintenance Fund, and the Information Technology Fund.

Fiduciary funds account for assets held by the government in a trustee capacity or as agent or custodian for individuals, private organizations, other governmental units, or other funds and utilize the accrual basis of accounting. These funds include student activity funds which do not have a measurement focus and also private-purpose trust funds which are reported using the economic resources measurement focus. MCPS' two trust funds are used to account for assets held by MCPS under a trust agreement for individuals and are not available to support the MCPS' programs.

As a general rule the effect of inter-fund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's enterprise funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the electric, water, sewer, airport, stormwater and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting the operating definition are reported as non-operating revenues and expenses.

#### Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Fair Value Measurements

The government categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of inter-fund loans) or "advances to/from other funds" (i.e., the non-current portion of inter-fund loans). If any residual balances are outstanding between the governmental activities and business-type activities, they are reported in the government-wide financial statements as "internal balances."

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

### Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position (Continued)

Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories in the enterprise and internal service funds consist of expendable supplies held for consumption and are accounted for under the consumption method. The cost is recorded as an expense at the time the individual inventory items are used.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

#### Property Taxes

Property values are assessed as of January 1 by the Commissioner of the Revenue and are based on 100% of fair market value. Property taxes become a lien on this date. The real estate tax levy is divided into two billings: the first billing is due June 5 and the second billing is due December 5. The machinery and tools personal property tax levy is due September 5. All other personal property tax levies are due October 5. The City Code of Ordinances requires the Treasurer to give notice to all taxpayers at least two weeks prior to the due dates. This is done in the form of billings mailed to taxpayers approximately six weeks prior to the due dates listed above. All billings are considered past due the day after the due date, at which time penalties and interest are assessed. The City has a legally enforceable claim to real estate taxes and personal property taxes upon assessment.

#### Allowance for Uncollectible Accounts

The City calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. At year end, the allowance for doubtful accounts is \$825,642 in the general fund, \$30,039 in the electric fund, \$6,460 in the water fund, \$10,797 in the sewer fund, \$825 in the stormwater fund and \$1,159 in the nonmajor enterprise fund.

#### *Use of Estimates*

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

### Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position (Continued)

#### Capital Assets

Capital assets, which include property, plant, equipment, intangibles, and infrastructure (i.e., roads, bridges, storm water management structures, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City and MCPS as assets with an initial, individual cost of more than \$5,000 and an estimated useful life of more than one year. Such assets are recorded at cost where historical records are available and at an estimated historical cost where no historical cost records exist. Donated capital assets are valued at their estimated acquisition value on the date received. Assets recorded under capital lease agreements are recorded at lower of fair value or net present value of future minimum lease payments on the date of lease inception.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized during the current year.

Property, plant, and equipment, is depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Investment in plant	
Electric systems	20-50
Water systems	20-50
Sewer systems	20-50
Buildings and improvements	20
Machinery, equipment and software	3-25
Infrastructure	10-50
Purchased Capacity	20

#### Compensated Absences

It is the policy of the City and MCPS to permit employees to accumulate earned but unused vacation and sick pay benefits. All vacation pay benefits and the portion of sick pay benefits which are paid to employees when they separate from service with the City and MCPS are accrued when incurred in the government-wide and proprietary fund financial statements.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

## Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position (Continued)

Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are recognized as an expense in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face value of the debt issued plus premium is reported as other financing sources. Discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds.

The classifications are as follows:

- **Nonspendable** Amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.
- Restricted Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed Amounts can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council through adoption of a resolution. Only City Council may modify or rescind the commitment.
- **Assigned** Amounts are constrained by intent to be used for specific purposes but are neither restricted nor committed. Assignments are made by City management based on governing body direction through adoption or amendment of the budget or through ordinance or resolution.
- **Unassigned** –Amounts that are available for any purpose; positive amounts are reported only in the general fund.

#### Restricted Amounts

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

### Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position (Continued)

Minimum Fund Balance Policy

The City Council establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). With adoption of its fund balance policy, the City Council formalized their decision not to assign fund balances or grants that authority to any individual. In the general fund, the City strives to maintain an unassigned fund balance to be used for unanticipated emergencies of the greater of 15% of the actual current year or budgeted next year GAAP basis operating revenues exclusive of other financing sources.

#### **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Significant encumbrances as of June 30, 2019 include \$2,538,801 in the general capital project fund, and \$5,007,105 in the NVTA capital projects fund.

#### Net Position

Net position is the difference between (a) assets and deferred outflows of resources, and (b) liabilities and deferred inflows of resources. Net investment in capital assets represent capital assets, less accumulated depreciation less any outstanding debt related to the acquisition, construction or improvement of those assets, less any unamortized bond premiums plus any unamortized deferred charges related to the capital assets.

#### Deferred Outflows and Inflows of Resources

In addition to assets, the statements which present financial position reports a separate section for deferred outflows of resources. These items represent a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) until then.

In addition to liabilities, the statements which present financial position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

- Deferred loss on refunding. A deferred loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Due to the relationship with outstanding debt, these deferred outflows are included in the calculation of net position, net investment in capital assets.
- Contributions subsequent to the measurement date for pensions and OPEB; this will be applied to the net pension or net OPEB liability in the next fiscal year.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

## Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position (Continued)

Deferred Outflows and Inflows of Resources (continued)

- Differences between expected and actual experience for economic/demographic factors and changes of assumptions in the measurement of the total pension and OPEB liability. These differences will be recognized in pension or OPEB expense over the average expected remaining service lives of all employees provided with benefits. This may be reported as a deferred outflow or deferred inflow as appropriate.
- Changes in proportionate share that will be recognized in the pension or OPEB expense over the average expected remaining service lives of all employees provided with benefits. This may be reported as a deferred outflow or deferred inflow as appropriate.
- Difference between projected and actual earnings on pension and OPEB plan investments. This difference will be recognized in pension or OPEB expense over the closed five year period and may be reported as a deferred outflow or inflow as appropriate.
- The governmental funds report unavailable revenue from property taxes and other receivables not collected within 60 days of year end. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring all financial statement elements related to pension and OPEB plans, information about the fiduciary net position of the City and MCPS' Plans and the additions to/deductions from the City and MCPS' Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### MCPS Debt/Capital Asset Reporting

The City issues debt to finance the construction of school facilities because MCPS does not have borrowing or taxing authority. The City reports this debt, whereas MCPS reports the related capital assets. As a result, in the Statement of Net Position (Exhibit 1), the school related debt reduces *unrestricted net position* for the primary government, while the capital assets are reported in *net investment in capital assets* for MCPS.

#### Note 2. Stewardship, Compliance, and Accountability

#### **Budgetary Information**

The City Council adopts and appropriates annual budgets for the following governmental funds: General fund, Social Services Fund, PEG Fund, Owens Brooke District Fund, Fire and Rescue Fund, and Speiden Carper House Fund. The City Council also adopts and appropriates an annual budget for MCPS. These annual budgets are adopted on a basis consistent with generally accepted accounting principles; modified accrual basis of accounting.

On or before April 1 of each year, the City Manager and the School Board of MCPS submit to the City Council proposed operating budgets for the fiscal year commencing July 1. The operating budgets include proposed expenditures and estimated revenues. After numerous Council work sessions and a public hearing, the budgets are adopted and appropriated through passage of an ordinance prior to June 30.

The City's appropriated budget is prepared by fund and department. Appropriations are legally controlled at the fund level. The City Council must approve all transfers between funds. The budget is administratively controlled at the department level. The City Manager may approve transfers between departments within a fund. The City's department heads may transfer budgeted appropriations within a department within a fund. Appropriations to MCPS are legally controlled at the total appropriation level.

#### Note 3. Deposits and Investments

#### **Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") section 2.2-4400 et. seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### **Investments**

The City's investments are subject to credit risk, concentration of credit risk, and interest rate risk as described below. The City's investments are not subject to custodial risk or foreign currency risk.

Credit Risk - Statutes authorize the City to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, bankers acceptances, repurchase agreements, the State Treasurer's Local Government Investment Pool (LGIP), the State Non-Arbitrage Program (SNAP), and the Virginia Investment Pool (VIP). LGIP, SNAP, and VIP are pooled investment funds, and are not registered with the SEC. LGIP and SNAP are overseen by the Treasurer of Virginia and the State Treasury Board. The fair value of the City's position in the pools is the same as the value of the pool shares and is reported within the guidelines of GASB Statement 79. The City has no investment policy that would further limit its investment choices.

#### Note 3. Deposits and Investments (Continued)

## **Investments** (Continued)

Interest Rate Risk - The primary goal of the investment policy is to maximize return on investment while minimizing risk to the investment. The City will diversify use of investment instruments to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions or maturities. The City may reject an investment with a higher yield when it is felt it carries an element of risk. Speculative investments will not be allowed. If a specific maturity date is required, either for cash flow purposes or for conformance to maturity guidelines, bids will be requested for instruments, which meet the maturity requirement. If no specific maturity is required, a yield curve analysis will be conducted to determine which maturities would be most advantageous.

For the purposes of this disclosure, investments include negotiable certificates of deposit.

As of June 30, the City's and MCPS's investments consisted of the following:

Investment Type	Carrying Value	S & P Credit Rating	Weighted Average Maturity*
LGIP	\$ 61,223,416	AAAm	0.23
SNAP	62,761,242	AAAm	0.21
VIP	42,576,694	AAAm	0.23
Wells Fargo	445	N/A	N/A
Money Market	118,464	N/A	N/A
U.S. Treasury Securities	12,200,322	AA+	1.58
Federal Agency Bonds and Notes	4,010,666	AA+	2.17
Corporate Notes	4,206,200	BBB to AAA	2.10
Commercial Paper	2,478,663	A-1	0.36
Certificates of Deposit	3,307,152	AA-, A-1	0.61
Common Stocks	1,045,096	Various	N/A
Mutual Funds	27,954	Various	N/A
Total investments	\$ 193,956,314		

<sup>\* -</sup> Average Maturity in Years

#### Concentration of Credit Risk:

The City and MCPS had the following investments at June 30 that exceeded five percent of the total investment balance. These investments were not considered by management to represent a risk to the City or MCPS.

	Percent of Total
<u>Issuer</u>	Portfolio
Treasury Notes	6.28%

# **Note 3.** Deposits and Investments (Continued)

# Fair Value:

The City and MCPS categorize its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The City and MCPS have the following recurring fair value measurements as of June 30, 2019:

	 Level 1	Level 2	Total
Common stocks/equity securities:			
Communication Services	\$ 59,676	\$	\$ 59,676
Consumer Discretionary	75,463	-	75,463
Consumer Staples	69,896	-	69,896
Energy	57,677	-	57,677
Financials	157,189	-	157,189
Health Care	100,463	-	100,463
Industrials	60,237	-	60,237
Information Technology	164,101	-	164,101
Materials	76,384	-	76,384
Real Estate Investment Trusts	34,757	-	34,757
Other	189,253	-	189,253
Mutual funds	27,954	-	27,954
Commercial Paper	-	2,478,663	2,478,663
Debt securities:	-	-	-
U.S. Treasury securities	12,200,322	-	12,200,322
Federal Agency Bonds and			
Notes	4,010,666	-	4,010,666
Corporate Notes	 	4,206,200	 4,206,200
	\$ 17,284,038	\$ 6,684,863	\$ 23,968,901

## **Note 3.** Deposits and Investments (Continued)

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Commercial paper and corporate bonds are classified in Level 2 of the fair value hierarchy and are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

Deposits and investments are reflected in the financial statements as follows:

	Primary Government	MCPS	EDA
Deposits and investments: Deposits Deposits – MCPS activity funds Investments Investments held in trust	\$ 19,078,846 191,552,362 	\$ 21,785,963 476,413 1,104,005 1,299,947 \$ 24,666,328	\$ 850,790 - - - - \$ 850,790
Statement of Net Position: Cash and investments Cash and investments - restricted Fiduciary funds cash and investments	\$ 148,739,781 61,891,427 - \$ 210,631,208	\$ 21,785,963 1,104,005 1,776,360 \$ 24,666,328	\$ 850,790 - - - \$ 850,790

#### Cash and Investments - Restricted:

Restricted cash and investments consist of unspent bond proceeds related to bond issuances, amounts deposited in escrow for the purchase of property and funds restricted for expenditures for cemetery maintenance, and tap fees restricted for capital purposes.

#### **Note 4. Due from Other Governments**

The following amounts represent amounts due from other governments at June 30:

	Primary Government		 MCPS
State sales tax	\$	-	\$ 954,884
Title VI-B		-	311,251
Title I/IV		-	545,586
Northern Va. Special Education Regional Program		-	715,573
State Funds - Medicaid		-	62,352
Other federal and state school funds		-	369,694
Local sales tax		1,794,778	-
Prince William County		265,764	-
Highway construction and transportation funds		2,103,304	-
Stormwater funds		76,290	-
Welfare grants		442,178	-
Communication tax		390,806	-
Airport grants		338,408	-
Other federal, state and local funds		270,115	 
Total	\$	5,681,643	\$ 2,959,340

## Note 5. Interfund Receivables, Payables, and Transfers

Interfund balances at June 30, consisted of the following:

## **Primary Government**

Due to general fund from:

Non-major governmental funds \$ 299,937

The balance above consists of interfund loans from the general fund to the social services fund, which are short term obligations at June 30, 2019.

## Note 5. Interfund Receivables, Payables, and Transfers (Continued)

Interfund transfers for the year ended June 30, consisted of the following:

	Transfers In	Transfers Out
General fund	\$ 1,875,866	\$ 11,579,752
General Capital Projects fund	3,898,353	-
NVTA Capital Projects fund	1,972,750	-
Nonmajor governmental funds	7,655,699	536,416
Electric fund	-	2,327,615
Water fund	300,000	1,092,376
Sewer fund	300,000	769,790
Airport fund	-	13,995
Internal Service	317,276	-
	\$ 16,319,944	\$ 16,319,944

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, including amounts provided as subsidies or matching funds for various grant programs, (3) close the residual balances of certain funds into other funds.

# Note 6. Capital Assets

# **Primary Government**

A summary of the changes in the City's capital assets for *governmental activities* is as follows:

<b>Governmental Activities</b>	Beginning Balance	Increases	Decreases	Ending Balance	
Capital asset, not being depreciated: Land and land rights Construction in progress	\$ 116,766,034 5,334,143	\$ 254,602 7,875,655	\$ (272,151) (3,775,011)	\$ 116,748,485 9,434,787	
Total capital assets not being depreciated	122,100,177	8,130,257	(4,047,162)	126,183,272	
Capital assets, being depreciated: Buildings and improvements Machinery, equipment and software Infrastructure	40,247,781 26,406,750 187,267,904	1,339,502 2,247,672 1,533,185	(864,494) (789,554) (435,395)	40,722,789 27,864,868 188,365,694	
Total capital assets being depreciated	253,922,435	5,120,359	(2,089,443)	256,953,353	
Less accumulated depreciation for: Buildings and improvements Machinery, equipment and software Infrastructure Total accumulated depreciation	(29,754,304) (14,799,181) (88,677,817) (133,231,302)	(1,673,847)	694,354 764,196 428,264 1,886,814	(30,262,817) (15,708,832) (93,359,800) (139,331,449)	
Total capital assets being depreciated, net	120,691,133	(2,866,602)	(202,629)	117,621,902	
Governmental activities capital assets, net	\$ 242,791,310	\$ 5,263,655	\$ (4,249,791)	\$ 243,805,174	
Depreciation expense was charged to functions/programs of the City's governmental activities as follows:  Governmental activities:  General government  Public safety  Public works  Public works  Health and human services  Culture and recreation  Internal service funds amounts charged to functions based on usage  Total depreciation expense – governmental activities  Total depreciation expense – governmental activities  Superior depreciation safe of the City's governmental activities as follows:  428,940  771,263  5,262,242  1,692  608,483  914,341  \$7,986,961					

# Note 6. Capital Assets (Continued)

# **Primary Government** (Continued)

A summary of the changes in the City's capital assets for business-type activities is as follows:

<b>Business Activities</b>		Beginning Balance		Increases	Decreases		Ending Balance
Capital asset, not being depreciated:							
Land and land rights	\$	14,760,959	\$	16,296	\$ -	\$	14,777,255
Construction in progress	Ψ	4,668,655	Ψ	7,773,377	(6,534,215)	Ψ	5,907,817
e changement in Progress		.,000,000		7,770,077	(0,000,1,210)	_	2,501,011
Total capital assets not being							
depreciated		19,429,614		7,789,673	(6,534,215)		20,685,072
Capital assets, being depreciated:							
Investment in plant		236,086,663		8,044,390	(3,065,205)		241,065,848
Infrastructure		28,485,941		6,736	-		28,492,677
Machinery and equipment		4,557,708		907,729	(55,883)		5,409,554
Purchased capacity		27,153,050		-			27,153,050
Total capital assets being depreciated	l	296,283,362		8,958,855	(3,121,088)		302,121,129
Less accumulated depreciation for:							
Investment in plant		(150,582,451)	(	(6,132,691)	2,868,247		(153,846,895)
Infrastructure		(10,082,489)		(708,504)			(10,790,993)
Machinery and equipment		(3,596,464)		(313,087)	37,888		(3,871,663)
Purchased capacity		(19,501,855)		(850,131)			(20,351,986)
Total accumulated depreciation		(183,763,259)		(8,004,413)	2,906,135		(188,861,537)
Total accumulated depreciation		(183,703,239)		(0,004,413)	2,900,133		(100,001,337)
Total capital assets being							
depreciated, net		112,520,103		954,442	(214,953)		113,259,592
Business-type activities capital							
assets, net	\$	131,949,717	\$	8,744,115	\$ (6,749,168)	\$	133,944,664

#### Note 6. Capital Assets (Continued)

## **Primary Government** (Continued)

Depreciation expense was charged to functions/programs of the City's business-type activities as follows:

Electric fund	\$ 1,844,262
Water fund	1,439,661
Sewer fund	1,428,153
Airport fund	2,573,637
Stormwater fund	709,839
Nonmajor enterprise funds	 8,861
Total	\$ 8,004,413

#### Purchased Water Rights and Purchased Capacity:

The City purchased water rights from Prince William County Service Authority in 1998 and 2002 totaling \$9,553,340. Purchased water capacity is recognized as an asset and is amortized in the water fund over 20 years which is based on management's estimates since the term of the agreement was not explicitly stated.

The cost to the City in 1990 of its initial share of the Upper Occoquan Sewage Authority (UOSA) was \$597,051. This cost is recognized as purchased sewer treatment capacity. In December 2007, the City purchased from Fairfax County an additional one (1) million gallons per day (MGD) of UOSA sewer treatment capacity for \$17,002,658. The purchased sewer treatment capacity is recognized as an asset and is amortized over 20 years which is based on management's estimates since the term of the agreement was not explicitly stated. Amortization expense in the sewer fund in the current fiscal year totaled \$850,131.

#### **Construction Commitments:**

The City and MCPS have active construction projects related to various items. At year end, the City and MCPS' commitments with contractors on the projects are as follows:

General capital projects	\$ 2,576,547
Streets capital projects	5,149,834
Stormwater management	9,293
Sewer capital projects	49,005
Water capital projects	1,279,277
Airport capital projects	27,104
MCPS capital projects	 701,987
Total	\$ 9,793,047

# Note 6. Capital Assets (Continued)

Summaries of the changes in the Discretely Presented Component Unit - MCPS are as follows:

MCPS		Beginning Balance	 Increases		Decreases		Ending Balance
Capital asset, not being depreciated: Land and land rights Construction in progress	\$	2,336,649 2,029,391	\$ 411,620	\$	(2,029,391)	\$	2,336,649 411,620
Total capital assets not being depreciated		4,366,040	 411,620		(2,029,391)		2,748,269
Capital assets, being depreciated: Buildings and improvements Machinery and equipment		179,059,736 9,714,458	 8,674,584 1,580,291	_	(53,949) (1,123,081)		187,680,371 10,171,668
Total capital assets being depreciated	l	188,774,194	 10,254,875		(1,177,030)		197,852,039
Less accumulated depreciation for: Buildings and improvements Machinery and equipment		(107,234,074) (6,437,018)	 (7,084,664) (594,971)		16,267 1,000,663		(114,302,471) (6,031,326)
Total accumulated depreciation		(113,671,092)	 (7,679,635)		1,016,930	_	(120,333,797)
Total capital assets being depreciated, net	_	75,103,102	 2,575,240		(160,100)		77,518,242
MCPS capital assets, net	\$	79,469,142	\$ 2,986,860	\$	(2,189,491)	\$	80,266,511

Depreciation expense of \$7,679,635 was charged to functions/programs of the respective Component Unit MCPS' governmental activities.

## Note 7. Unavailable Revenue, Unearned Revenue, and Deferred Inflows of Resources

Governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities in the current period. Governmental funds also include unearned revenue amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. At year end, the various components of unavailable and unearned revenue reported in the governmental funds were as follows:

	Governmental Funds		
Deferred property tax revenue, representing uncollected tax billings (General Fund)	\$	2,281,838	
Deferred vehicle license taxes, meal taxes and other items (General Fund)		931,796	
Total deferred inflows of resources for the general fund		3,213,634	
Unavailable revenues related to the Gateway, Project, see Note 20 (Capital Project Funds)		2,130,000	
Deferred property tax revenue, representing uncollected tax billings (Special Revenue Funds)		57,320	
Total deferred inflows of resources	<u>\$</u>	5,400,954	

Unearned revenue in the general fund represents resources received in advance, but not yet earned.

Unearned revenue in the water fund totaling \$161,219 represents water capacity sold to Prince William County Service Authority and the City of Manassas Park in the total amount of \$10,982,635. The City recognized these proceeds as unearned revenue in previous years and is amortizing the amounts over 20 years.

Additional unearned revenue in the enterprise funds represents sewer fund prepaid connection fees, prepaid rent and other receipts in advance of being earned.

## Note 8. Long-Term Debt

# Changes in Long-Term Debt

The following is a summary of the long-term debt transactions of the City for the year ended June 30:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>					
General obligation bonds	\$ 76,674,475	\$26,550,000	\$ 5,082,155	\$ 98,142,320	\$ 5,189,280
Premium on bonds	7,798,810	3,131,966	627,763	10,303,013	780,283
Capital leases	100,024	-	49,463	50,561	50,561
Compensated absences	2,823,191	3,091,550	2,946,740	2,968,001	445,201
Governmental activities					
long-term liabilities	\$ 87,396,500	\$ 32,773,516	\$ 8,706,121	\$111,463,895	\$ 6,465,325
long term machines	Ψ 07,370,200	Ψ 32,773,510	Φ 0,700,121	Ψ111,103,093	Φ 0,103,323
	Beginning			Ending	Due Within
	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
	0 0	Increases	<b>Decreases</b>	U	
Governmental Activities:	Balance			Balance	One Year
General obligation bonds	<b>Balance</b> \$ 27,149,734	\$23,650,000	\$ 3,739,697	<b>Balance</b> \$ 47,060,037	One Year \$ 1,866,104
General obligation bonds Premium on bonds	<b>Balance</b> \$ 27,149,734     2,318,623	\$23,650,000 2,511,940	\$ 3,739,697 205,093	<b>Balance</b> \$ 47,060,037 4,625,470	One Year  \$ 1,866,104     308,850
General obligation bonds	<b>Balance</b> \$ 27,149,734	\$23,650,000	\$ 3,739,697	<b>Balance</b> \$ 47,060,037	One Year \$ 1,866,104
General obligation bonds Premium on bonds	<b>Balance</b> \$ 27,149,734     2,318,623	\$23,650,000 2,511,940	\$ 3,739,697 205,093	<b>Balance</b> \$ 47,060,037 4,625,470	One Year  \$ 1,866,104     308,850
General obligation bonds Premium on bonds Compensated absences	<b>Balance</b> \$ 27,149,734     2,318,623	\$23,650,000 2,511,940	\$ 3,739,697 205,093 902,207	<b>Balance</b> \$ 47,060,037 4,625,470	One Year  \$ 1,866,104     308,850

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At June 30, \$286,236 of internal service funds compensated absences is included in the above amounts. Also, for the governmental activities, compensated absences, pension liabilities, and OPEB liabilities are generally liquidated by the general fund.

The Code of the Commonwealth of Virginia, as amended, limits the amount of general obligation debt the City may issue to 10% of the assessed valuation of the real estate subject to taxation. Based upon the City's valuation of real estate subject to taxation, the 2019 legal debt limit is \$488,902,040. With general obligation debt applicable to the limit of \$160,130,840, the City has a legal debt margin of \$328,771,200.

# Note 8. Long-Term Debt (Continued)

The following is a summary of long-term debt transactions for MCPS for the year ended June 30:

<u>MCPS</u>	Beginning Balance	 Increases	 Decreases	 Ending Balance	ue Within One Year
Capital leases Compensated absences	\$ 94,028 2,082,776	\$ 5,839,292 1,360,178	\$ 470,331 1,188,881	\$ 5,462,989 2,254,073	\$ 336,516 338,111
Governmental activities long-term liabilities	\$ 2,176,804	\$ 7,199,470	\$ 1,659,212	\$ 7,717,062	\$ 674,627

General obligation bonds and other obligations outstanding as of June 30 are totaled below:

Series	Maturity date	Interest rates	Governmental Activities	Business-type Activities
Series 2009 VRA Refunding	10/1/2021	4.13 - 5.13%	\$ -	\$ 595,000
Series 2010 ABC VML/VACo	2/15/2030	2.00 - 6.07%	1,449,650	1,920,350
Series 2010 D	7/1/2024	2.00 - 5.00%	856,800	823,200
Series 2010 D Refunding	7/1/2024	2.00 - 5.00%	9,350,000	-
Series 2014A	5/1/2034	3.00 - 5.00%	7,871,520	3,168,480
Series 2014C Refunding	7/1/2030	2.00 - 5.00%	859,350	9,530,650
Series 2014C	7/1/2034	2.00 - 5.00%	29,130,000	-
Series 2014D Refunding	7/1/2025	0.50 - 3.00%	-	1,310,000
Series 2016 Airport Refunding	10/1/2031	1.5344%	-	412,357
Series 2016	7/1/2036	2.00 - 5.00%	14,030,000	5,650,000
Series 2016 Refunding	7/1/2025	2.00 - 5.00%	8,045,000	<del>-</del>
Series 2019	7/1/2039	3.00 - 5.00%	26,550,000	23,650,000
Total general obligation bonds			98,142,320	47,060,037
Total primary government			\$ 98,142,320	\$ 47,060,037

# Note 8. Long-Term Debt (Continued)

Annual requirements to amortize long-term debt and related interest for governmental and business-type activities are as follows:

		Governme	ntal Activities					
Fiscal Year Ending		Obligation nds	Capital Leases					
June 30	Principal	Interest	Principal	Interest				
2020	\$ 5,189,280	\$ 3,547,981	\$ 50,561	\$ 1,122				
2021	6,602,840	3,710,109	_	-				
2022	6,718,850	3,418,411	_	-				
2023	6,879,540	3,080,158	_	-				
2024	7,058,795	2,733,534	-	-				
2025-2029	27,526,585	9,196,121	_	-				
2030-2034	25,201,430	4,046,187	_	-				
2035-2039	11,640,000	833,413						
2040	1,325,000	20,703						
	\$ 98,142,320	\$ 30,586,617	\$ 50,561	\$ 1,122				

Fiscal Year Ending		Activities Obligation nds
June 30	Principal	Interest
2020	\$ 1,866,104	\$ 1,566,946
2021	2,657,718	1,799,532
2022	2,762,179	1,682,547
2023	2,666,967	1,553,988
2024	2,793,197	1,424,735
2025-2029	14,075,922	5,024,985
2030-2034	9,887,950	2,447,525
2035-2039	8,700,000	882,919
2040	1,650,000	25,781
	\$ 47,060,037	\$ 16,408,958

#### **Note 8.** Long-Term Debt (Continued)

#### Prior Defeasance of Debt

The City defeased certain outstanding general obligation and revenue bonds payable in prior years. The proceeds were placed in trust to fund all future debt service payments. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. At June 30, 2019, the following bonds are considered defeased:

	Beginning Balance	Increases	I	Decreases		Ending Balance	
General obligation bonds Series 2010D	\$ 1,680,000	\$ -	\$	-	\$	1,680,000	
Series 2014A	60,000	-		(60,000)	-	-	-
	\$ 1,740,000	\$ -	\$	(60,000)	\$	1,680,000	

## Operating Leases – City and MCPS

The City and MCPS have various leases for real estate and equipment with non-cancelable lease terms. Total rental expense under operating leases of the City and MCPS for the year ended June 30, 2019 was \$460,716 and \$372,688, respectively. The future minimum lease payment for these leases is as follows:

	_ <u>G</u>	Primary Government		MCPS	
Fiscal Year Ending June 30:					
2020	\$	397,840	\$	399,588	
2021		409,126		411,581	
2022		424,506		423,927	
2023		382,001		436,644	
2024		384,435			
2025-2026		96,109			
Total	\$	2,094,018	\$	1,671,740	

## Note 8. Long-Term Debt (Continued)

#### Capital Leases – Primary Government and MCPS

Capital leases for the City and MCPS expire at various dates through 2033. All leases are non-cancelable; however, they are contingent upon the City Council appropriating funds for each year's payments.

The assets acquired through capital leases are as follows:

	Government			MCPS		
Assets:						
Two Street Sweepers	\$	356,370	\$	-		
Copiers		_		461,097		
Energy Performance Assets		-		7,134,050		
Less: Accumulated Depreciation		(230,514)		(452,765)		
Total	\$	125,856	\$	7,142,382		

## Equipment Lease Purchase Agreement - MCPS

An equipment lease purchase agreement totaling \$5,378,195 was executed by MCPS in February 2018 in connection with an energy performance contract. The purpose of the agreement is to finance the purchase and installation of certain energy saving equipment and other services for identified properties and buildings owned by MCPS. MCPS has recorded a liability for this agreement since eligible costs have been incurred. The obligation bears interest at 3.13% with principal and interest due annually from February 2019 through 2033.

The following is a schedule of future minimum lease payments, including interest, for MCPS capital leases at June 30, 2019:

	MCPS					
		Capital	Lea	ises		
		Principal		Interest		
2020	\$	336,516	\$	185,137		
2021		363,859		169,457		
2022		392,806		152,522		
2023		308,818		138,122		
2024		308,584		128,948		
2025-2029		1,874,258		482,663		
2030-2033		1,878,148		153,766		
	\$	5,462,989	\$	1,410,615		

#### Note 9. Contingent Liabilities and Commitments

Federal programs in which the City participates were audited in accordance with provisions of the Uniform Guidance. Pursuant to the provisions of this document, all major programs were tested for compliance with applicable grant requirements. While no matters of material noncompliance were disclosed by audit, the Federal government may subject grant programs to additional compliance tests, which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the government.

The City is a member of the Virginia Municipal Electric Association (VMEA) which is an organization created to purchase electricity from Dominion Virginia Power for resale to its members. The City's contract provides for periodic true-ups based on actual costs incurred by Dominion Virginia Power. Such true-ups could result in an increase or reduction of expenses previously recognized. The City's policy is to recognize the true-up when known due to a lack of information to estimate such an amount. The true-up calculation generally is proposed approximately six months after the calendar year end, therefore the true-up amount each calendar year may not be recorded until the next fiscal year.

The City's agreement with Prince William Manassas Regional Adult Detention Center (PWMRADC) requires periodic true-ups based on actual costs incurred for the City's prisoner day percentage, shared overhead costs and shared repairs. The final true-up for fiscal year 2018 was paid in May 2019. The fiscal year 2019 amount has not been finalized as of the date of this report; however an estimate was accrued and \$73,757 is included in due from other governments. Amounts are subject to change for the most recent year based on verification by PWMRADC.

In November 2018, the City and EDA entered into a performance agreement with a company for the purpose of inducing the company to expand, improve and operate its facility. As a part of the agreement, the City and EDA have received grant funds from the Commonwealth of Virginia for assistance with the capital expansion. Based on the terms of the agreement, if minimum eligibility requirements are not met by the company, the City may be required to return a portion of such funds to the Commonwealth of Virginia, which as of June 30, 2019 amounted to \$500,000 and is currently included in due to other governments.

#### Note 10. Joint Ventures

# Upper Occoquan Sewage Authority (UOSA)

The UOSA was created under the provisions of the Virginia Water and Sewer Authorities Act to be the single regional entity to construct, finance, and operate the regional sewage treatment facility. UOSA is a joint venture formed on March 3, 1971 by a concurrent resolution of the governing bodies of Fairfax and Prince William Counties and the Cities of Manassas and Manassas Park. The governing body of UOSA is an eight-person Board of Directors consisting of two members appointed to four-year terms by the governing body of each participating jurisdiction. In turn, the UOSA Board adopts an annual operating budget based on projected sewage flows. Each jurisdiction has a percentage share of UOSA's capacity. The City does not recognize an investment in UOSA because the participants do not have an equity interest. The City's percentage share of UOSA's capacity as of June 30, 2019 is 16.1%.

UOSA's current operating costs and annual debt service is funded by each of the participants based on their allocated capacity with certain modifications. UOSA currently has nine Sewage System Revenue Bond issues outstanding: one issued in 1995, one issued in 2010, two issued in 2011, two issued in 2013, one in 2014, and two in 2016. The sewer enterprise fund is funding 100 percent of the City's share of the debt issues. As of June 30, 2019, the City's committed share of UOSA's remaining debt service (including interest) is as follows:

	_	Principal		Interest
2020	\$	1,380,509	9	5 1,686,208
2021		1,407,782		1,635,903
2022		1,687,921		1,601,283
2023		1,528,743		1,558,297
2024		1,571,127		1,515,647
2025-2029		9,573,727		6,631,298
2030-2034		9,771,498		4,644,184
2035-2039		11,071,543		2,697,393
2040-2044		6,714,356		703,094
2045-2049		1,145,479		87,210
	\$	45,852,685	\$	22,760,517

The sewer fund made scheduled payments in fiscal year 2019 for its share of UOSA's operating costs and debt service costs of \$5,954,140 and \$2,967,838, respectively.

The sewer fund capitalizes its share of UOSA's construction costs. These costs are amortized over 20 years, the estimated useful life of the system constructed. No construction costs were paid or capitalized in 2019.

Information regarding UOSA is provided in UOSA's separate, published, financial statements which are available to the general public from its offices at 14631 Compton Road, Centreville, Virginia 20121.

#### **Note 10. Joint Ventures (Continued)**

#### Potomac and Rappahannock Transportation Commission (PRTC)

The Potomac and Rappahannock Transportation Commission (PRTC) was created on June 19, 1986 to account for a 2.1% fuel tax authorized by the Commonwealth of Virginia. The PRTC, a joint venture with the contiguous jurisdictions of Prince William, Spotsylvania and Stafford Counties and the Cities of Manassas, Manassas Park and Fredericksburg, was established to improve transportation systems composed of transit facilities, public highways, and other modes of transport. While each jurisdiction effectively controls PRTC's use of motor fuel tax proceeds from that jurisdiction, they do not have an explicit measurable equity interest in PRTC.

The governing body of each member jurisdiction appoints, from among its members, its representatives to act as Commissioners. The Commission has 16 members and one ex-officio representative from the Virginia Department of Rail and Public Transportation. The City's percentage membership is 5.88%

Each Commission member, including the Virginia Department of Rail and Public Transportation representative, is entitled to one vote in all matters requiring action by the Commission. A majority vote of the Commission members present and voting and a majority of the jurisdictions represented is required to act. For purposes of determining the number of jurisdictions present, Virginia Department of Rail and Public Transportation is not counted as a separate jurisdiction.

Information regarding PRTC is provided in PRTC's separate, published, financial statements which are available to the general public from its offices at 14700 Potomac Mills Road, Woodbridge, Virginia 22192.

#### **Note 11. Jointly Governed Organization**

## Northern Virginia Transportation Authority (NVTA)

The NVTA was established under the provisions of the Code of Virginia, Title 15.2, Chapter 48.2 with the cities of Alexandria, Fairfax, Manassas, Manassas Park, and Falls Church and the counties of Arlington, Fairfax, Loudoun, and Prince William. The Authority is responsible for long-range transportation planning for regional transportation projects in Northern Virginia and sets regional transportation policies and priorities for regional transportation projects. While the jurisdictions have representatives as members of the governing body of the Authority, the jurisdictions do not have an explicit measurable equity interest in NVTA. Beginning in 2014, House Bill 2313 gave the Authority responsibility over the collection and distribution of certain dedicated taxes for transportation including 1% additional sales tax, 2% additional transient and occupancy tax and 1.5% additional grantor's tax. By law, 30% of these additional revenues are distributed to the jurisdictions provided they implement the commercial and industrial tax of 12.5 cents, or dedicate some other funds towards transportation. The other 70% will be used towards regional transportation projects approved by the Authority and implemented by the jurisdictions. In 2019, the City received \$1,834,127 of these taxes.

#### Note 12. Defined Benefit Pension Plan

#### **Plan Description**

All full-time, salaried permanent employees of the City and MCPS (Non-professional employees) (the "Political Subdivision") are automatically covered by VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at

- https://www.varetire.org/members/benefits/defined-benefit/plan1.asp,
- https://www.varetire.org/members/benefits/defined-benefit/plan2.asp,
- https://www.varetirement.org/hybrid.html.

#### **Employees Covered by Benefit Terms**

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	City	MCPS Non- Professional
Inactive members or their beneficiaries		
currently receiving benefits	257	85
Inactive members:		
Vested inactive members	84	23
Non-vested inactive members	107	31
Inactive members active elsewhere		
in VRS	119	47
Total inactive members	310	101
Active members	437	113
Total covered employees	1,004	299

#### Note 12. Defined Benefit Pension Plan (Continued)

## **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The City's contractually required contribution rate for the year ended June 30, 2019 was 11.40% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017.

The contractually required contribution rate for MCPS (Non-professional) for the year ended June 30, 2019 was 4.78% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the City were \$3,395,127 and \$3,374,925 for the years ended June 30, 2019 and June 30, 2018, respectively. Contributions to the pension plan from MCPS (Non-professional) were \$151,985 and \$225,042 for the years ended June 30, 2019 and June 30, 2018, respectively.

#### **Net Pension Liability**

The net pension liability is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For political subdivisions, the net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2017 rolled forward to the measurement date of June 30, 2018.

#### **Note 12. Defined Benefit Pension Plan (Continued)**

#### **Actuarial Assumptions**

The total pension liability for General Employees in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation	2.50%
General Employees – Salary increases, including inflation	3.50 – 5.35%
Public Safety Employees with hazardous duty benefits – Salary increases, including inflation	3.50 – 4.75%

Investment rate of return

7.00%, net of pension plan investment expense, including inflation\*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

Mortality rates: General employees – 15 to 20% of deaths are assumed to be service related. Public Safety Employees – 70% of deaths are assumed to be service related. Mortality is projected using the applicable RP-2014 Mortality Table Projected to 2020 with various set backs or set forwards for both males and females.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

General Employees – Largest 10 – Non-Hazardous Duty and All Others (Non 10 Largest): Update mortality table; lowered retirement rates at older ages, changed final retirement from 70 to 75; lowered disability rates, no change to salary scale, increased rate of line of duty disability from 14% to 20%.

Public Safety Employees – Largest 10 – Hazardous Duty and All Others (Non 10 Largest): Update mortality table; adjustment to rates of retirement by increasing rate at 50 and lowering rate at older ages; adjusted rates of withdrawal and disability to better fit experience; changes to line of duty rates, and no changes to salary scale.

#### Note 12. Defined Benefit Pension Plan (Continued)

## **Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Dublic Equitor	40.00.0/	4.54.0/	1.02.0/
Public Equity	40.00 %	4.54 %	1.82 %
Fixed Income	15.00	0.69	0.10
Credit Strategies	15.00	3.96	0.59
Real Assets	15.00	5.76	0.86
Private Equity	15.00	9.53	1.43
Total	100.00 %		4.80 %
	Inflation		2.50 %
*Expected arit	chmetic nominal return		7.30 %

<sup>\*</sup> The above allocation provides for a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.5%.

#### Note 12. Defined Benefit Pension Plan (Continued)

## **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions, political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2018, the alternate rate was the employer contribution rate used in the FY 2012 or 90% of the actuarially determined employer contribution rate from the June 30, 2015, actuarial valuations, whichever is greater. From July 1, 2018 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

## **Changes in Net Pension Liability - City**

	Increase (Decrease)				
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) – (b)		
Balances at June 30, 2017	\$ 137,009,174	\$ 116,947,348	\$ 20,061,826		
Changes for the year:					
Service cost	3,281,414	-	3,281,414		
Interest	9,355,438	-	9,355,438		
Changes of assumptions	-	-	-		
Differences between expected					
and actual experience	3,307,708	-	3,307,708)		
Contributions – employer	-	3,374,925	(3,374,925)		
Contributions – employee	-	1,476,196	(1,476,196)		
Net investment income	-	8,606,814	(8,606,814)		
Benefit payments, including refunds					
of employee contributions	(6,720,110)	(6,720,110)	-		
Administrative expenses	-	(74,302)	74,9302		
Other changes		(7,672)	7,672		
Net changes	9,224,450	6,655,851	2,568,599		
Balances at June 30, 2018	\$ 146,233,624	\$ 123,603,199	\$ 22,630,425		

Note 12. Defined Benefit Pension Plan (Continued)

Changes in Net Pension Liability (Asset) – MCPS (Non-professional)

	Increase (Decrease)					
		Total Pension Liability (a)		Plan Fiduciary Net Position (b)		Net Pension Liability (Asset) (a) – (b)
Balances at June 30, 2017	\$	16,895,547	\$	16,591,223	\$	304,324
Changes for the year:						
Service cost		322,077		-		322,077
Interest		1,155,111		-		1,155,111
Changes of assumptions		-		_		-
Differences between expected						
and actual experience		(266,528)		-		(266,528)
Contributions – employer		-		222,228		(222,228)
Contributions – employee		-		161,710		(161,710)
Net investment income		-		1,217,722		(1,217,722)
Benefit payments, including refunds						
of employee contributions		(787,909)		(787,909)		-
Administrative expenses		-		(10,647)		10,647
Other changes				(1,080)		1,080
Net changes		422,751		802,024	_	(379,273)
Balances at June 30, 2018	\$	17,318,298	\$	17,393,247	\$	(74,949)

## Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of the political subdivision using the discount rate of 7.00%, as well as what the political subdivision's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1.00% Current Decrease Discount (6.00%) Rate (7.00%)				1.00% Increase (8.00%)	
City's net pension liability	\$	42,387,313	\$	22,630,425	\$	6,330,810
Component Unit: MCPS (Non-professional) net pension liability (asset)	\$	2,197,460	\$	(74,949)	\$	(1,957,322)

#### Note 12. Defined Benefit Pension Plan (Continued)

# <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

For the year ended June 30, 2019, the City recognized pension expense of \$805,936. At June 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$ 2,476,626		\$	(2,232,957)
Change of assumptions		-		(465,291)
Net difference between projected and actual earnings on pension plan investments		-		(979,607)
Employer contributions subsequent to the measurement date		3,395,127		
Total	\$	5,871,753	\$	(3,677,855)

For the year ended June 30, 2019, MCPS (Non-professional) recognized pension expense (income) of \$(388,799). At June 30, 2019, MCPS (Non-professional reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	-	\$	(526,223)
Changes of assumptions		-		(9,413)
Net difference between projected and actual earnings on pension plan investments		-		(143,178)
Employer contributions subsequent to the measurement date		151,985		
Total	\$	151,985	\$	(678,814)

## Note 12. Defined Benefit Pension Plan (Continued)

The \$3,395,127 reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Reduction to Pension Expense
2020	\$ (383,948)
2021	(232,548)
2022	(486,977)
2023	(97,756)
2024	_
Total	\$ (1,201,229)

The \$151,985 reported as deferred outflows of resources related to pensions resulting from MCPS (Non-professional) contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	te	Reduction o Pension Expense
2020	\$	(402,404)
2021		(91,306)
2022		(170,927)
2023		(14,177)
2024		-
Total	\$	(678,814)

#### **Pension Plan Data**

Information about the VRS Political Subdivision Retirement Plans is also available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### Note 13. Defined Benefit Pension Plan – Teacher Cost Sharing Pool

## **General Information about the Teacher Cost Sharing Plan**

## Plan Description

All full-time, salaried permanent (professional) employees of Virginia school divisions, including MCPS, (the "School Division"), are automatically covered by the VRS Teacher Retirement Plan upon employment. This multiple employer, cost sharing plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employers pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously funded service.

The System administers three different benefit structures for covered employees in the VRS Teacher Retirement Plan – Plan 1, Plan 2, and Hybrid. The provisions and features of the plans, as well as all actuarial assumptions, are substantially the same as those described in Note 12.

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required contribution rate for the year ended June 30, 2019 was 15.68% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$8,661,861 and \$8,521,423 for the years ended June 30, 2019 and June 30, 2018, respectively.

#### Note 13. Defined Benefit Pension Plan – Teacher Cost Sharing Pool (Continued)

#### **General Information about the Teacher Cost Sharing Plan (Continued)**

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, the school division reported a liability of \$77,572,000 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2018 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018, the school division's proportion was 0.66% as compared to 0.70% at June 30, 2017.

For the year ended June 30, 2019, the school division recognized pension expense of \$4,214,000. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2019, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ -	\$ (6,633,000)		
Change of assumptions	926,000	-		
Net difference between projected and actual earnings on pension plan investments	-	(1,645,000)		
Changes in proportion and differences between Employer contributions and proportionate share of contributions	767,000	(6,561,000)		
Employer contributions subsequent to the measurement date	8,661,861			
Total	\$ 10,354,861	\$ (14,839,000)		

#### Note 13. Defined Benefit Pension Plan – Teacher Cost Sharing Pool (Continued)

# General Information about the Teacher Cost Sharing Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The \$8,661,861 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	_	
2020	\$	(1,898,000)
2021		(3,249,000)
2022		(4,953,000)
2023		(2,236,000)
2024		(810,000)
Total	\$	(13,146,000)

#### Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2018, NPL amounts for the VRS Teacher Employee Retirement Plan are as follows (amounts expressed in thousands):

	Teach Emplo Retiren Plan	
Total Pension Liability	\$	46,679,555
Plan Fiduciary Net Position		34,919,563
Employers' Net Pension Liability (Asset)	\$	11,759,992
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		74.81%

#### Note 13. Defined Benefit Pension Plan – Teacher Cost Sharing Pool (Continued)

#### **General Information about the Teacher Cost Sharing Plan (Continued)**

Net Pension Liability (Continued)

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability of the school division using the discount rate of 7.00%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1.00% Decrease (6.00%)	Current Discount Rate (7.00%)	1.00% Increase (8.00%)
School division's proportionate share of the VRS teacher employee retirement plan net pension			
liability	\$ 118,494,000	\$ 77,572,000	\$ 43,701,000

Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of VRS the 2018 VRS CAFR may be downloaded from the website http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## Note 14. Other Post-Employment Benefits Liability – City Local Plan

## **Plan Description and Benefits Provided**

The City provides post-retirement health care insurance benefits for employees who are eligible for retirement benefits and who retire from the City. There is no provision for deferral of benefits for employees who separate from City employment without retiring.

The City of Manassas Retiree Health Insurance Plan is a single-employer defined benefit postemployment healthcare plan for retired City employees. It is administered by the City and was approved by the City Council with policy P-2009-03. Any employee who retires from the City is allowed to remain on the City's healthcare policy until the age of sixty-five (65) with the same medical coverage (including dependent coverage) as regular full-time employees. Retirees with less than fifteen (15) years of service are responsible for the full cost of the monthly premium. For retirees who were employed with the City on or before June 30, 2009 and who were vested with VRS on or before June 30, 2009, the City provides a monthly subsidy of \$100 to retirees with fifteen to nineteen (15-19) years of service or a \$200 monthly subsidy to retirees with more than twenty (20) years of service. There are no benefits after the retiree attains age sixty-five (65). There is no provision for deferral of benefits for employees who separate from City employment without retiring. Separate audited financial statements are not available for the plan.

The City establishes employer contribution rates for plan participants as part of the budgetary process each year. The City also determines how the plan will be funded each year, whether it will partially fund the plan or fully fund the plan. Again this is determined annually as part of the budgetary process.

#### **Employees Covered by Benefit Terms**

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the plan:

	<u>Number</u>
Inactive employees or beneficiaries:	
Currently receiving benefits	36
Entitled to but not yet receiving benefits	
Total inactive employees	36
Active plan members	441
	477

#### **Total OPEB Liability**

The City's total OPEB liability of \$9,832,614 was measured as of June 30, 2019 and was determined based on an actuarial valuation performed as of June 30, 2017.

## Note 14. Other Post-Employment Benefits Liability – City Local Plan (Continued)

## **Actuarial Assumptions and Other Inputs**

The total OPEB liability was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate 3.50% Inflation 2.50% Healthcare cost trend rates 7.40% - 4.20% over 67 years

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Index.

## **Changes in the Total OPEB Liability**

Balance at June 30, 2018	\$ 9,078,747
Changes for the year:	
Service cost	368,592
Interest	359,308
Assumption or other input changes	354,860
Benefit payments	(328,893)
Net changes	753,837
Balance at June 30, 2019	\$ 9,832,614

## Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.50%) or one percentage point higher (4.50%) than the current discount rate:

	 1.00% Decrease (2.50%)	Current Discount Rate (3.50%)		 1.00% Increase (4.50%)
Total OPEB liability	\$ 10,886,763	\$	9,832,614	\$ 8,906,701

## Note 14. Other Post-Employment Benefits Liability – City Local Plan (Continued)

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	Current Healthcare					
		1.00% Decrease		Cost Trend Rates		1.00% Increase
Total OPEB liability	\$	8,591,490	\$	9,832,614	\$	11,329,868

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the City recognized OPEB expense of \$739,201. At June 30, 2019, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		Deferred utflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	-	\$	-	
Change of assumptions		286,618		(233,456)	
Employer contributions subsequent to the measurement date					
Total	\$	286,618	\$	(233,456)	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	t	eduction o OPEB Expense
2020	\$	(11,301)
2021		(11,301)
2022		(11,301)
2023		(11,301)
2024		(7,958)
Thereafter		· _

#### Note 15. Other Post-Employment Benefits Liability – MCPS Local Plan

## **Plan Description and Benefits Provided**

MCPS provides post-retirement health care insurance benefits for employees who are eligible for retirement benefits and who retire from MCPS. There is no provision for deferral of benefits for employees who separate from MCPS employment without retiring.

The MCPS Retiree Health Insurance Plan is a single-employer defined benefit post-employment healthcare plan for retired MCPS employees. It is administered by MCPS and was approved by the MCPS School Board. An employee who retires from MCPS with an unreduced VRS retirement is allowed to remain on MCPS's healthcare policy until eligible for Medicare. Retirees are responsible for the full cost of the monthly premium. MCPS pays 40% of the monthly premium for eligible retirees who retired prior to July 1, 2013 with at least fifteen (15) years of service. There are no benefits after the retiree attains age sixty-five (65). There is no provision for deferral of benefits for employees who separate from MCPS employment without retiring. Separate audited financial statements are not available for the plan.

MCPS establishes employer contribution rates for plan participants as part of the budgetary process each year. MCPS also determines how the plan will be funded each year, whether it will partially fund the plan or fully fund the plan. Again this is determined annually as part of the budgetary process.

## **Employees Covered by Benefit Terms**

As of the June 1, 2018 actuarial valuation, the following employees were covered by the benefit terms of the plan:

	Number
Inactive employees or beneficiaries:	
Currently receiving benefits	31
Entitled to but not yet receiving benefits	
Total inactive employees	31
Active plan members	757
	788

# **Total OPEB Liability**

MCPS' total OPEB liability of \$2,048,455 was measured as of June 30, 2018 and was determined based on an actuarial valuation performed as of June 1, 2018.

#### Note 15. Other Post-Employment Benefits Liability – MCPS Local Plan (Continued)

## **Actuarial Assumptions and other inputs**

The total OPEB liability was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate 3.62%

Salary increases, including inflation Variable, 1.30% - 3.75%

Healthcare cost trend rates

Long-Run Medical Cost Trend Model baseline.

Rates ranging from 5.5% to 3.9%.

The discount rate was based on the 20 year tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of July 1, 2018.

Changes in assumptions and other inputs since prior valuation:

- The discount rate was updated as required under the GASB 75 standard.
- The decrement and mortality assumptions were updated to the most recent VRS assumptions.
- The trend assumption was updated to the most recent table released by the Society of Actuaries.
- The claims assumption was updated to include the most recent plan experience.

#### **Changes in the Total OPEB Liability**

Balance at June 30, 2018	\$ 2,099,625
Change for the second	
Changes for the year:	
Service cost	83,229
Interest	71,604
Benefit changes	-
Differences between expected	
and actual experience	53,776
Assumption or other input changes	(7,003)
Benefit payments	 (252,776)
Net changes	 (51,170)
Balance at June 30, 2019	\$ 2,048,455

## Note 15. Other Post-Employment Benefits Liability – MCPS Local Plan (Continued)

# Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of MCPS, as well as what MCPS' total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.62%) or one percentage point higher (4.62%) than the current discount rate:

	 Current 1.00% Discount Decrease Rate (2.62%) (3.62%)		1.00% Increase (4.62%)		
Total OPEB liability	\$ 2,239,276	\$	2,048,455	\$	1,873,803

## Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of MCPS, as well as what MCPS' total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (2.90%) or one percentage point higher (4.90%) than the current healthcare cost trend rates:

		Current	
	1.00%	Healthcare	1.00%
	Decrease	Cost Trend	Increase
		Rates	
	(2.90%)	 (3.90%)	 (4.90%)
Total OPEB liability	\$ 1,811,857	\$ 2,048,455	\$ 2,336,142

#### Note 15. Other Post-Employment Benefits Liability – MCPS Local Plan (Continued)

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, MCPS recognized OPEB expense of \$140,213. At June 30, 2019, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Oı	Deferred utflows of esources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	44,813	\$ -
Changes of assumptions		-	(95,497)
Employer contributions subsequent to the measurement date		48,363	 -
Total	\$	93,176	\$ (95,497)

The \$48,363 reported as deferred outflows of resources related to OPEB resulting from the MCPS' contributions subsequent to the measurement date will be recognized as a reduction of the OPEB Liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	(R t	Increase (Reduction) to OPEB Expense	
2020	\$	(14,620)	
2021		(14,620)	
2022		(14,620)	
2023		(14,617)	
2024		7,793	
Thereafter		_	

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans

In addition to their participation in the pension plans offered through the Virginia Retirement System (VRS), the City and MCPS also participate in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

#### **Plan Descriptions**

#### Group Life Insurance Program

All full-time teachers and employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

Specific information for the GLI is available at https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp.

#### Teacher Employee Health Insurance Credit Program

All full time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee Health Insurance Credit (HIC) Program. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

Specific information about the Teacher HIC is available at https://www.varetire.org/retirees/insurance/healthinscredit/index.asp.

The GLI and Teacher HIC are administered by the VRS along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Both of these plans are considered multiple employer, cost sharing plans.

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### **Plan Descriptions (Continued)**

#### General Employee Health Insurance Credit Program

The General Employee Health Insurance Credit Program (HIC) is available for all full time, salaried employees of local government entities other than Teachers. The General Employee HIC provides all the same benefits as the Teacher HIC, except that this plan is considered a multi-employer agent plan.

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the City General Employee and MCPS Nonprofessional Employee Health Insurance Credit Program:

	City	MCPS Non- Professional
Inactive members or their beneficiaries	120	22
currently receiving benefits	129	32
Inactive members:		
Vested inactive members	7	1
Non-vested inactive members	-	-
Active elsewhere in VRS	-	-
Total inactive members	136	33
Active members	417	113
Total	553	146

#### Line of Duty Act Program

All paid employees and volunteers in hazardous duty positions in Virginia localities and hazardous duty employees who are covered under the VRS are automatically covered by the Line of Duty Act Program (LODA). As required by statute, the VRS is responsible for managing the assets of the program. Participating employers made contributions to the program beginning in 2012. The employer contributions are determined by the VRS actuary using anticipated program costs and the number of covered individuals associated with all participating employers. The LODA is considered a multiple employer, cost sharing plan.

Specific information about the LODA is available at https://www.valoda.org/.

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### **Contributions**

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2017. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

#### Group Life Insurance Program

Governed by:	Code of Virginia 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia General Assembly.
Total rate:	1.31% of covered employee compensation. Rate allocated 60/40; 0.79% employee and 0.52% employer. Employers may elect to pay all or part of the employee contribution.
City June 30, 2019 Contribution	\$160,658
City June 30, 2018 Contribution	\$157,766
Teachers June 30, 2019 Contribution	\$296,997
Teachers June 30, 2018 Contribution	\$279,718
MCPS Nonprofessional June 30, 2019 Contribution	\$18,253
MCPS Nonprofessional June 30, 2018 Contribution	\$17,736

#### Teacher Health Insurance Credit Program

Governed by:	Code of Virginia 51.1-1401(E) and may be
	impacted as a result of funding provided to
	school divisions by the Virginia General
	Assembly.
Total rate:	1.20% of covered employee compensation.
June 30, 2019 Contribution	\$684,189
June 30, 2018 Contribution	\$659,920

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### City General Employee and MCPS Nonprofessional Health Insurance Credit Program

Governed by:	Code of Virginia 51.1-1402(E) and may be impacted as a result of funding provided to governmental agencies by the Virginia General Assembly.
City Total rate:	0.19% of covered employee compensation.
MCPS Nonprofessional Total rate:	0.22% of covered employee compensation.
City June 30, 2019 Contribution	\$55,729
City June 30, 2018 Contribution	\$49,319
MCPS Nonprofessional June 30, 2019	\$7,722
Contribution	
MCPS Nonprofessional June 30, 2018	\$8,794
Contribution	

#### Line of Duty Act Program

Governed by:	Code of Virginia 9-1-400.1 and may be impacted
	as a result of funding provided to governmental
	agencies by the Virginia General Assembly.
Total rate:	\$705.77 per covered full-time-equivalent
	employee. Based on pay-as-you-go funding rate.
June 30, 2019 Contribution	\$115,040
June 30, 2018 Contribution	\$90,921

#### OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB

The net OPEB liabilities were measured as of June 30, 2018 and the total OPEB liabilities used to calculate the net OPEB liabilities were determined by actuarial valuations as of that date. The covered employer's proportion of the net OPEB liabilities, except for LODA, were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. LODA proportion was determined based on pay-as-you-go employer contributions instead of actuarially determined contributions.

#### <u>Group Life Insurance Program – City</u>

June 30, 2019 proportionate share of	
liability	\$2,423,000
June 30, 2018 proportion	0.16%
June 30, 2017 proportion	0.16 %
June 30, 2019 expense	\$24,000

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

## OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)

#### <u>Group Life Insurance Program – Teachers</u>

June 30, 2019 proportionate share of	f
liability	\$4,296,000
June 30, 2018 proportion	0.28%
June 30, 2017 proportion	0.30%
June 30, 2019 expense (income)	(\$36,000)

#### <u>Group Life Insurance Program – MCPS Nonprofessional</u>

June 30, 2019 proportionate share of	
liability	\$275,000
June 30, 2018 proportion	0.02%
June 30, 2017 proportion	0.02%
June 30, 2019 expense (income)	\$(7,000)

#### Teacher Health Insurance Credit Program

June 30, 2019 proportionate share of	
liability	\$8,421,000
June 30, 2018 proportion	0.66%
June 30, 2017 proportion	0.70%
June 30, 2019 expense	\$592,000

#### Line of Duty Act Program

June 30, 2019 proportionate share of	
liability	\$2,676,000
June 30, 2018 proportion	0.85%
June 30, 2017 proportion	0.90%
June 30, 2019 expense	\$198,000

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

Note 16. OtherPostemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### General Employee Health Insurance Credit Program

Changes in net OPEB liability of the City General Employee Health Insurance Credit Program were as follows:

	Increase (Decrease)					
		Total OPEB Liability (a)	1	Plan Fiduciary Net Position (b)		Net OPEB Liability (a) – (b)
Balances at June 30, 2017	\$	987,580	\$	547,852	\$	439,728
Changes for the year:						
Service cost		21,187		-		21,187
Interest		66,503		-		66,503
Benefit changes		-		-		-
Differences between expected and actual experience		(545)		-		(545)
Assumption changes		-		-		-
Contributions – employer		-		49,319		(49,319)
Net investment income		-		38,174		(38,174)
Benefit payments		(75,077)		(75,077)		-
Administrative expenses		-		873		873
Other changes				(2,882)		2,882
Net changes		12,068		8,661		3,407
Balances at June 30, 2018	\$	999,648	\$	556,513	\$	443,135

Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

Changes in net OPEB liability of the MCPS Nonprofessional Employee Health Insurance Credit Program were as follows:

		Incre	ase (Decrease	e)	
	Total OPEB Liability (a)	]	Plan Fiduciary Net Position (b)		Net OPEB Liability (a) – (b)
Balances at June 30, 2017	\$ 240,129	\$	187,114	\$	53,015
Changes for the year:					
Service cost	4,356		-		4,356
Interest	16,223		-		16,223
Benefit changes	_		-		-
Differences between expected and actual experience	(2,030)		_		(2,030)
Assumption changes	-		_		-
Contributions – employer	_		8,790		(8,790)
Net investment income	-		13,103		(13,103)
Benefit payments	(16,752)		(16,752)		-
Administrative expenses	_		300		300
Other changes	 		(982)		982
Net changes	 1,797		3,859		(2,062)
Balances at June 30, 2018	\$ 241,926	\$	190,973	\$	50,953

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

At June 30, 2019, the City and MCPS reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

Group Lif	e Insuranc	e Program	- City
Oloup Lii	c mountaine	c i rogram	- City

	O	Deferred Outflows of Resources	]	Deferred Inflows of Resources
Differences between expected and actual experience	\$	118,000	\$	(43,000)
Change of assumptions		-		(101,000)
Net difference between projected and actual earnings on				
OPEB plan investments		-		(79,000)
Changes in proportion		29,000		-
Employer contributions subsequent to the				
measurement date		160,658		-
Total	\$	307,658	\$	(223,000)

#### Group Life Insurance Program - Teachers

	O	Deferred utflows of Resources	]	Deferred Inflows of Resources
Differences between expected and actual experience	\$	210,000	\$	(77,000)
Change of assumptions		-		(179,000)
Net difference between projected and actual earnings on				
OPEB plan investments		-		(140,000)
Changes in proportion		-		(346,000)
Employer contributions subsequent to the				
measurement date		296,997		-
Total	\$	506,997	\$	(742,000)

#### Note 16. Other Postemployment Benefits Liability - Virginia Retirement System Plans (Continued)

Group Life Insurance Program – MCPS Nonprofessional	O	Deferred utflows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$	13,000	\$	(5,000)
Change of assumptions		-		(11,000)
Net difference between projected and actual earnings on				(0.000)
OPEB plan investments		-		(9,000)
Changes in proportion		-		(42,000)
Employer contributions subsequent to the measurement date		10.252		
measurement date  Total	Φ.	18,253	Φ.	(67,000)
। ठावा	\$	31,253	\$	(67,000)
Teacher Health Insurance Credit Program				
Tederici Treaten insurance Credit 110gram	1	Deferred		Deferred
		utflows of		Inflows of
	R	Resources		Resources
Differences between expected and actual experience	\$	-	\$	(43,000)
Change of assumptions		-		(73,000)
Net difference between projected and actual earnings on				, , , , , ,
OPEB plan investments		-		(6,000)
OPEB plan investments Changes in proportion		-		(6,000) (601,000)
OPEB plan investments Changes in proportion Employer contributions subsequent to the		- -		
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date		- - 684,189		(601,000)
OPEB plan investments Changes in proportion Employer contributions subsequent to the	\$	684,189 684,189	\$	
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date	\$		\$	(601,000)
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date Total	<u></u>		\$	(601,000)
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date Total	10	684,189  Deferred utflows of	\$	(601,000)  - (723,000)  Deferred Inflows of
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date Total	0 F	684,189 <b>Deferred</b>		(601,000) - (723,000) <b>Deferred</b>
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date Total  General Employee Health Insurance Credit Program - City  Differences between expected and actual experience	10	684,189  Deferred utflows of	\$	(601,000)  - (723,000)  Deferred Inflows of Resources (467)
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date Total  General Employee Health Insurance Credit Program - City  Differences between expected and actual experience Change of assumptions	0 F	684,189  Deferred utflows of		(601,000)  - (723,000)  Deferred Inflows of Resources
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date Total  General Employee Health Insurance Credit Program - City  Differences between expected and actual experience Change of assumptions Net difference between projected and actual earnings on	0 F	684,189  Deferred utflows of		(601,000)  (723,000)  Deferred Inflows of Resources (467) (19,460)
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date Total  General Employee Health Insurance Credit Program - City  Differences between expected and actual experience Change of assumptions Net difference between projected and actual earnings on OPEB plan investments	0 F	684,189  Deferred utflows of		(601,000)  - (723,000)  Deferred Inflows of Resources (467)
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date Total  General Employee Health Insurance Credit Program - City  Differences between expected and actual experience Change of assumptions Net difference between projected and actual earnings on OPEB plan investments Changes in proportion	0 F	684,189  Deferred utflows of		(601,000)  (723,000)  Deferred Inflows of Resources (467) (19,460)
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date Total  General Employee Health Insurance Credit Program - City  Differences between expected and actual experience Change of assumptions Net difference between projected and actual earnings on OPEB plan investments Changes in proportion Employer contributions subsequent to the	0 F	Deferred utflows of Resources		(601,000)  (723,000)  Deferred Inflows of Resources (467) (19,460)
OPEB plan investments Changes in proportion Employer contributions subsequent to the measurement date Total  General Employee Health Insurance Credit Program - City  Differences between expected and actual experience Change of assumptions Net difference between projected and actual earnings on OPEB plan investments Changes in proportion	0 F	684,189  Deferred utflows of		(601,000)  (723,000)  Deferred Inflows of Resources (467) (19,460)

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### General Employee Health Insurance Credit Program – MCPS Nonprofessional

	Out	eferred tflows of sources	Ir	Deferred of the sources of the sources
Differences between expected and actual experience	\$	-	\$	(1,678)
Change of assumptions		-		(2,239)
Net difference between projected and actual earnings on				
OPEB plan investments		-		(4,845)
Changes in proportion		-		-
Employer contributions subsequent to the				
measurement date		7,722		-
Total	\$	7,722	\$	(8,762)

#### Line of Duty Act Program

O	utflows of	]	Deferred Inflows of Resources
\$	384,000	\$	-
	-		(308,000)
	-		(7,000)
	8,000		(124,000)
	115,040		
\$	507,040	\$	(439,000)
	O	Outflows of Resources \$ 384,000	Outflows of Resources 1

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

The deferred outflows of resources related to OPEB resulting from the City's and MCPS' contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

#### Group Life Insurance Program - City

Year Ending June 30,	(R t	ncrease eduction) o OPEB Expense
2020	¢	(20,000)
2020	\$	(29,000)
2021		(29,000)
2022		(29,000)
2023		(6,000)
2024		8,000
Thereafter		9,000

#### Group Life Insurance Program - Teachers

Year Ending June 30,	Increase (Reduction) to OPEB Expense	
2020	\$	(129,000)
2021		(129,000)
2022		(129,000)
2023		(89,000)
2024		(48,000)
Thereafter		(8,000)

Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

Group Life Insurance Program – MCPS Nonprofessional

Year Ending June 30,	Increase (Reduction) to OPEB Expense			
2020	\$	(13,000)		
2021		(13,000)		
2022		(13,000)		
2023		(10,000)		
2024		(5,000)		
Thereafter		-		
nsurance Credit Program				
	I	ncrease		
	(R	eduction)		

#### Teacher Health Ins

Year Ending June 30,	( <b>F</b>	Increase Reduction) to OPEB Expense
		_
2020	\$	(117,000)
2021		(117,000)
2022		(117,000)
2023		(113,000)
2024		(114,000)
Thereafter		(145,000)

#### General Employee Health Insurance Credit Program – City

Year Ending June 30,	Increase (Reduction) to OPEB Expense				
2020	\$	(8,529)			
2021		(8,529)			
2022		(8,530)			
2023		(4,067)			
2024		(3,894)			
Thereafter		(457)			

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

<u>General Employee Health Insurance Credit Program – MCPS Nonprofessional</u>

Year Ending June 30,	Increase (Reduction) to OPEB Expense
2020	\$ (2,500)
2021	(2,500)
2022	(2,498)
2023	(971)
2024	(293)
Thereafter	· -
<u>Program</u>	Increase (Reduction)

#### Line of Duty Act Program

Year Ending June 30,	Increase (Reduction) to OPEB Expense
2020	(9,000)
2021	(9,000)
2022	(9,000)
2023	(8,000)
2024	(7,000)
Thereafter	(5,000)

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### **Actuarial Assumptions and Other Inputs**

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2017, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018:

Inflation	2.5%
<ul> <li>Salary increases, including inflation:</li> <li>Locality- general employees</li> <li>Locality – hazardous duty employees</li> <li>Teachers</li> </ul>	3.5 - 5.35% 3.5 - 4.75% 3.5 - 5.95%
<ul><li>Healthcare cost trend rates:</li><li>Under age 65</li><li>Ages 65 and older</li></ul>	7.75 – 5.00% 5.75 – 5.00%

Investment rate of return, net of expenses, including inflation\*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment rate for GASB purposes of slightly more than the assumed percent above. However, since the difference was minimal, and a more conservative investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be the percent noted above to simplify preparation of OPEB liabilities.

GLI & HIC: 7.0%; LODA 3.89%

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note 12.

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### **Net OPEB Liabilities**

The net OPEB liabilities represent each program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2018, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	Group Life Insurance	Teacher Employee HIC	Line of Duty Act		
	Program	OPEB Plan	Program		
Total OPEB Liability	\$ 3,113,508	\$ 1,381,313	\$ 315,395		
Plan fiduciary net					
position	1,594,773	111,639	1,889		
Employers' net OPEB					
liability (asset)	\$ 1,518,735	\$ 1,269,674	\$ 313,506		
Plan fiduciary net					
position as a percentage					
of total OPEB liability	51.22%	8.08%	0.60%		

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### **Long-Term Expected Rate of Return**

Group Life Insurance and Health Insurance Credit Programs

The long-term expected rate of return is established in a manner similar to that described in Note 12 for VRS pensions.

#### Line of Duty Act Program

The long-term expected rate of return on the LODA Program's investments was set at 3.89% for this valuation. Since LODA is funded on a current-disbursement basis, it is not able to use the VRS pooled investments 7.00% assumption noted above. Instead, the assumed annual rate of return of 3.89% was used since it approximates the risk-free rate of return. The Single Equivalent Interest Rate (SEIR) is the applicable municipal bond index rate based on the Bond Buyer General Obligation 20-year Municipal Bond Index published by the Board of Governors of the Federal Reserve System as of the measurement date of June 30, 2018.

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### **Discount Rate**

The discount rate used to measure the GLI and HIC OPEB liabilities was 7.00%. The discount rate used to measure the LODA OPEB liability was 3.89% The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liabilities of the City and MCPS, as well as what the City's and MCPS' net OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower (6.00% HIC; GLI/2.89% LODA) or one percentage point higher (8.00% HIC; GLI/4.89% LODA) than the current discount rate:

	1.00% Decrease (6.00%)			Current Discount Rate (7.00%)	1.00% Increase (8.00%)		
GLI Net OPEB liability – City GLI Net OPEB liability – Teachers	\$ \$	3,167,000 5,614,000	\$ \$	2,423,000 4,296,000	\$ \$	1,820,000 3,225,000	
GLI Net OPEB liability – MCPS	Ψ	3,014,000	Ψ	4,270,000	Ψ	3,223,000	
Nonprofessional	\$	359,000	\$	275,000	\$	206,000	
Teacher HIC Net OPEB liability General Employee HIC Net OPEB		9,406,000	\$	8,421,000	\$	7,584,000	
liability – City General Employee HIC Net OPEB	\$	552,879	\$	443,135	\$	350,080	
liability – MCPS Nonprofessional	\$	77,569	\$	50,953	\$	28,257	
		1.00% Decrease (2.89%)		Current Discount Rate (3.89%)		1.00% Increase (4.89%)	
Net LODA OPEB liability	\$	3,066,000	\$	2,676,000	\$	2,362,000	

#### Note 16. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### Sensitivity of the LODA Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

Because the Line of Duty Act Program (LODA) contains provisions for the payment of health insurance premiums, the liabilities are also impacted by the health care trend rates. The following presents the LODA net OPEB liability of the City using health care trend rate of 7.75% decreasing to 5.00%, as well as what the City's LODA net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (6.75% decreasing to 4.00%) or one percentage point higher (8.75% decreasing to 6.00%) than the current healthcare cost trend rates:

	1.00% Decrea (6.75% decreasin 4.00%	Cost Trend Rates (7.75% decreasing to	•
Net LODA OPEB liability	\$ 2,280,	000 \$ 2,676,000	\$ 3,169,000

#### **OPEB Plan Fiduciary Net Position**

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### Note 17. Risk Management

The City is exposed to various risks of loss relating to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has obtained public liability insurance with a maximum coverage of \$11,000,000. Employee-related health benefits, unemployment, workman's compensation, and property are also covered by commercial insurance arrangements. The City has not had a significant reduction in insurance coverage and settlements have not exceeded insurance coverage in the past four fiscal years.

#### **Note 18. Fund Balances**

Fund Balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on the general fund balance and other governmental funds balance are presented below:

		General Fund	General Capital Projects	NVTA Capital Projects		Other Governmental Funds
Nonspendable:						
Cemetery fund principal	\$	- \$	- \$	-	\$	100,000
Prepaids		4,502	-	-		-
Long term advances due from						
other funds	_	299,937	<del>-</del> -		_	
Total nonspendable		304,439	-	-		100,000
Restricted for:	-				_	
Police E-Summons program		225,307	-	-		-
Proffers for development		485,385	-	-		-
Bond proceeds and escrows not						
yet spent		-	31,768,716	4,387,237		-
Communication systems		-	-	-		756,894
Fire and rescue system		-	-	-		3,138,272
Road maintenance		-	-	-		303,762
Museum system		-	-	-		1,437,122
Cemetery maintenance	_		<u> </u>	_	_	152,492
Total restricted		710,692	31,768,716	4,387,237		5,788,542
Committed to:	-				_	
Capital reserve		12,345,909	-	-		-
Economic development		438,723	-	-		-
Employee benefits		2,079,000	-	-		-
Museum system		9,287	-	-		-
Debt service		-	-	-		6,091,342
Capital projects	_	<del>-</del> .	3,041,353	7,903,837	_	10,237,963
Total committed		14,872,919	3,041,353	7,903,837		16,329,305
Assigned to:	-					
Authorized positions		600,000	-	-		-
Transportation		248,584	-	-		-
Subsequent year appropriation		4,149,121	-	-		-
Capital projects		-	2,538,801	5,007,105		180,475
Fire and rescue system	_	<u>-</u>	<u> </u>	=		35,650
Total assigned	_	4,997,705	2,538,801	5,007,105	_	216,125
Unassigned	_	18,190,341		-	_	(36,229)
Total fund balance	\$	39,076,096 \$	37,348,870\$	17,298,179	\$	22,397,743
	=	(G :	1)		_	

(Continued)

#### Note 19. Major Customer

The City has one major sewer and water customer. This customer accounted for approximately 17% of total sewer fund revenues and approximately 24% of total water fund revenues.

#### Note 20. Landing at Cannon Branch Project

During 2017, the EDA finalized an agreement with the City and Buchanan Manassas, LLC regarding the sale of land. The City conveyed land to the EDA in November 2016 and subsequently the EDA sold this land for \$5,790,000. The EDA received \$2,894,202, net of expenses, from the sale which was then remitted to the City as a part of the agreement. The EDA also entered into a note receivable with Manassas Gateway LLC, a related company of Buchanan Manassas, LLC, for the remaining portion of the sale which amounted to \$2,895,000. The note bears interest at 4% with payment of principal and interest commencing in May 2017 for a period of eight quarterly installments. As of June 30, 2019, the note recorded with the EDA is \$0.

In 2017, the City recorded the proceeds noted above as well as the first payment on the note receivable in the Gateway Capital Projects Fund in the amount of \$3,256,077. At June 30, 2019, the note has been paid in full.

In a similar transaction, the City conveyed land to the EDA in September 2018 and subsequently the EDA sold this land for \$5,680,000. The EDA received \$3,565,204, net of expenses and including the 2017 note payoff of \$723,750 plus interest, from the sale which was then remitted to the City as a part of the agreement. The EDA also entered into a note receivable with Manassas Gateway, LLC, for the remaining portion of the sale which amounted to \$2,840,000. The note bears interest at 4% with payment of principal and interest commencing in March 2019 for a period of eight quarterly installments. As of June 30, 2019, the balance of the note recorded with the EDA is \$2,130,000. The EDA has also recorded a corresponding payable to the City.

In 2019, the City recorded the proceeds noted above as well as two payments on the note receivable in the Gateway Capital Projects Fund in the amount of \$3,549,202.

During 2016, the EDA finalized an agreement with Manassas Gateway Hotel, LLC regarding the sale of land. In June 2019, the City conveyed land to the EDA that was subsequently sold to Manassas Gateway Hotel, LLC, for \$1,176,000. The EDA received \$755,768, net of expenses and development fee, from the sale. These funds were remitted to the City as a part of the agreement, after retaining \$350,000 to fund an Economic Development Incentive Grant (EDIG) provided to the developer, per the First Amendment to Cooperation Agreement for Manassas Gateway, between the City and EDA. The EDA has recorded a payable to the City of \$350,000 related to the EDIG, until the developer payment requirements are met.

In 2019, the City recorded the proceeds for the hotel parcel noted above in the Gateway Capital Projects Fund in the amount of \$755,768.

The City's total receivable from the EDA for the note and EDIG is \$2,480,000 as of June 30, 2019.

#### **Note 21. Subsequent Events**

On July 31, 2019, an agreement between the Board of Supervisors of Fairfax County, and the City of Manassas was made in relation to the existing UOSA Service Agreement discussed in Note 10. Fairfax County determined that it had available unused wastewater capacity which was offered to the other participants. Manassas agreed to purchase additional capacity of 0.5 MGD, with an initial payment of \$8,220,297 due prior to transfer, and incur debt associated with the UOSA existing bonds component. The initial payment was satisfied on August 16, 2019.

#### **Note 22. New Accounting Standards**

The Governmental Accounting Standards Board (GASB) has issued the following Statements which are not yet effective.

The GASB issued **Statement No. 84**, *Fiduciary Activities* in January 2017. This Statement establishes standards of accounting and financial reporting for fiduciary activities. The requirements of this Statement are effective for periods beginning after December 15, 2018.

The GASB issued **Statement No. 87**, *Leases* in June 2017. This Statement establishes standards of accounting and financial reporting for leases by lessees and lessors. The requirements of this Statement are effective for periods beginning after December 15, 2019.

The GASB issued **Statement No. 90**, Majority Equity Interests, an amendment of GASB Statements No. 14 and No. 61 in August 2018. This Statement improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value.

For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit.

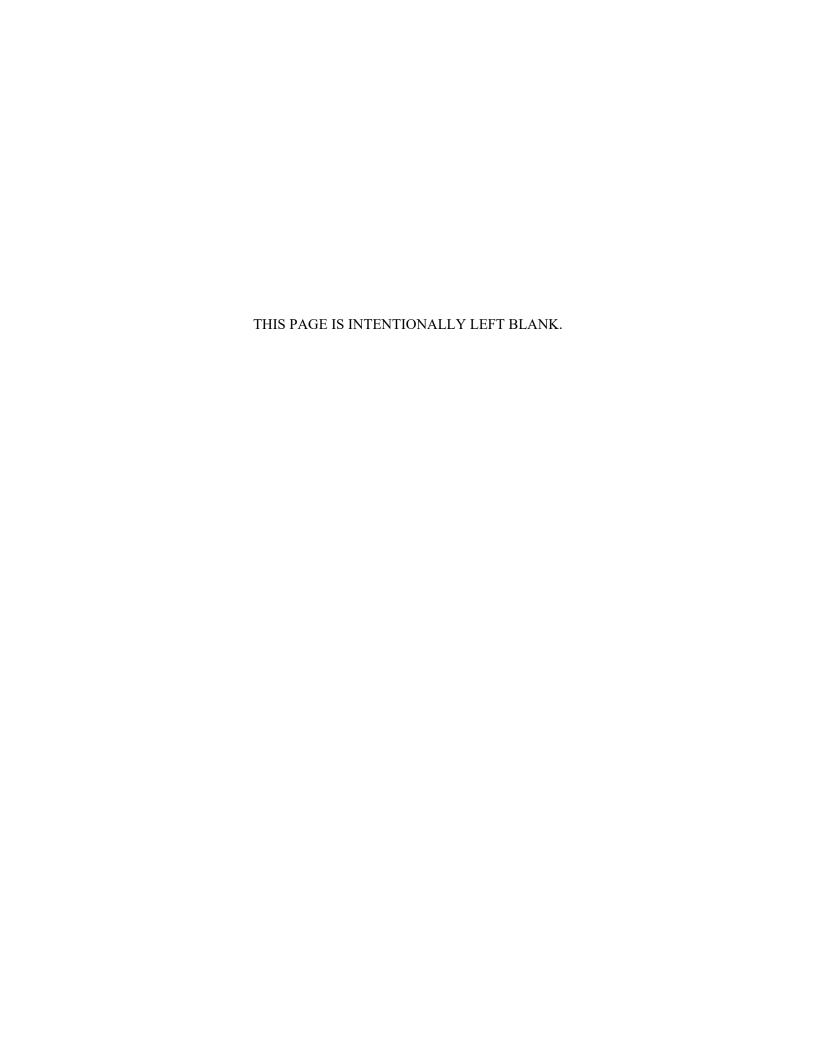
This Statement also requires that a component unit in which a government has a 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit. Transactions presented in flows statements of the component unit in that circumstance should include only transactions that occurred subsequent to the acquisition.

#### **Note 22. New Accounting Standards (Continued)**

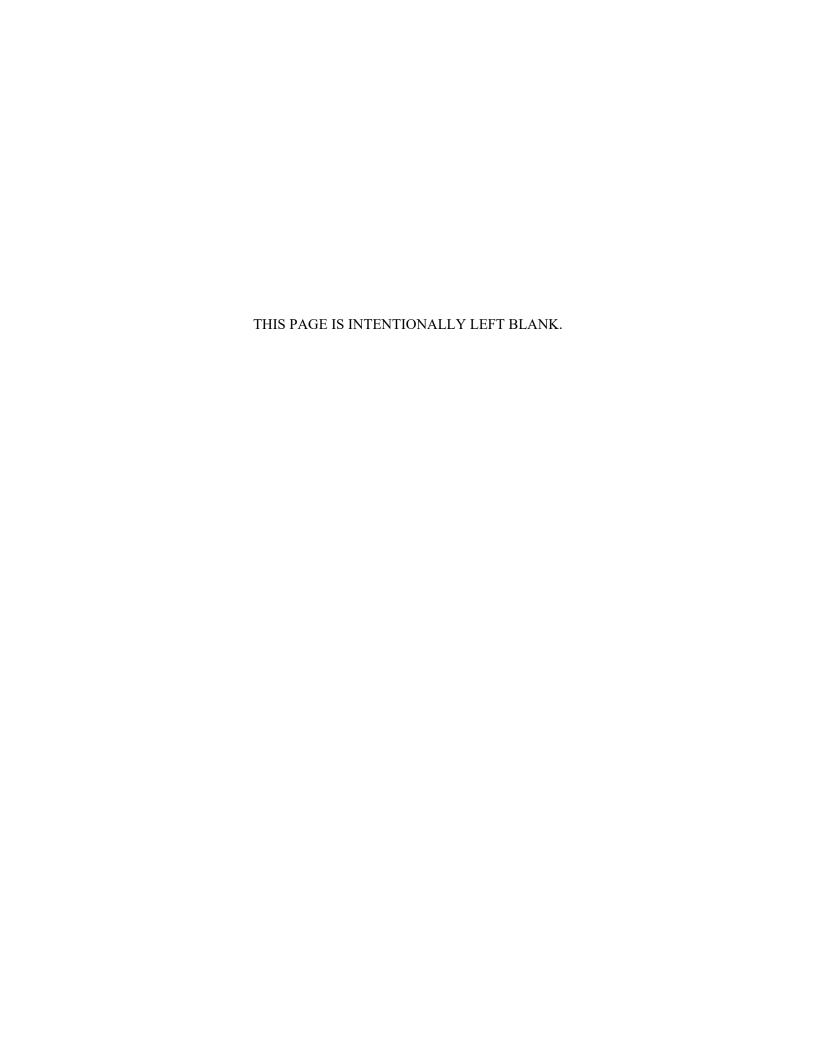
The requirements of this Statement are effective for periods beginning after December 15, 2018. The requirements should be applied retroactively, except for the provisions related to (1) reporting a majority equity interest in a component unit and (2) reporting a component unit if the government acquires a 100 percent equity interest. Those provisions should be applied on a prospective basis.

The GASB issued **Statement No. 91,** Conduit Debt Obligations in May 2019. This Statement provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

Management has not determined the effects these new GASB Statements may have on prospective financial statements.







## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS June 30, 2019

		Primary G	overnment		MCPS					
	Local	Plan	VRS Health In General E		Local	Plan	VRS Health In General E			
	Plan Year 2019	Plan Year 2018	Plan Year 2018	Plan Year 2017	Plan Year 2019	Plan Year 2018	Plan Year 2018	Plan Year 2017		
Total OPEB Liability										
Service cost	\$ 368,592	\$ 383,873	\$ 21,187	\$ 21,716	\$ 83,229	\$ 93,415	\$ 4,356	\$ 5,061		
Interest on total OPEB liability	359,308	323,594	66,503	66,592	71,604	63,823	16,223	15,904		
Experience losses	-	-	-	-	53,776	-	-	-		
Changes in benefit terms	-	-	-	-	-	-	-	-		
Difference between expected and actual experien	-	-	(545)	-	-	-	(2,030)	-		
Changes of assumptions	354,860	(347,338)	-	(27,092)	(7,003)	(134,493)	-	(3,347)		
Benefit payments	(328,893)	(283,663)	(75,077)	(49,915)	(252,776)	(325,000)	(16,752)	(9,367)		
Net change in total OPEB liability	753,867	76,466	12,068	11,301	(51,170)	(302,255)	1,797	8,251		
Total OPEB liability - beginning	9,078,747	9,002,281	987,580	976,279	2,099,625	2,401,880	240,129	231,878		
Total OPEB liability - ending	9,832,614	9,078,747	999,648	987,580	2,048,455	2,099,625	241,926	240,129		
Plan Fiduciary Net Position										
Contributions - employer	-	-	49,319	47,773	-	-	8,790	9,073		
Net investment income	-	-	38,174	56,707	-	-	13,103	19,367		
Benefit payments	-	-	(75,077)	(49,915)	-	-	(16,752)	(9,367)		
Administrative expenses	-	-	(873)	(915)	-	-	(300)	(314)		
Other	-		(2,882)	2,882			(982)	982		
Net change in plan fiduciary net position	-	-	8,661	56,532	-	-	3,859	19,741		
Plan fiduciary net position - beginning	-		547,852	491,320			187,114	167,373		
Plan fiduciary net position - ending			556,513	547,852			190,973	187,114		
Net OPEB liability - ending	\$ 9,832,614	\$ 9,078,747	\$ 443,135	\$ 439,728	\$ 2,048,455	\$ 2,099,625	\$ 50,953	\$ 53,015		
Plan fiduciary net position as a percentage of total OPEB liability	0%	0%	56%	55%	0%	0%	79%	78%		
Covered payroll	\$ 29,645,000	\$ 29,645,000	\$ 29,006,150	\$ 28,065,796	\$ 63,886,718	\$ 62,362,862	\$ 3,416,924	\$ 3,453,646		
Net OPEB liability as a percentage of covered payroll	33%	31%	2%	2%	3%	3%	1%	2%		

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year - i.e., plan year 2017 information was presented in the entity's fiscal year 2018 financial report.

This schedule is intended to show information for 10 years. Since fiscal year 2018 (plan year 2017) is the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF OPEB CONTRIBUTIONS - VRS HEALTH INSURANCE CREDIT June 30, 2019

Entity Fiscal Year Ended June 30	Actuarially Determined Employer Contribution		Actual Employer Contribution		Contribution Deficiency (Excess)		Emp	loyer's Covered Payroll	Contributions as a Percentage of Covered Payroll
VRS Health Insur	ance Cre	edit City Gene	ral En	nployees					
2019	\$	55,729	\$	55,729	\$	-	\$	29,320,079	0.19%
2018		49,319		49,319		-		29,006,150	0.17%
VRS Health Insur	ance Cre	edit MCPS No	nprof	essional					
2019	\$	7,722	\$	7,722	\$	-	\$	3,509,934	0.22%
2018		8,794		8,794		-		3,416,924	0.26%
Virginia Retireme	nt Systei	m - Health Ins	uranc	e Credit - Teachers					
2019	\$	684,189	\$	684,189	\$	-	\$	57,015,810	1.20%
2018		659,758		659,758		-		53,638,846	1.23%

Schedule is intended to show information for 10 years. Since 2018 was the first year for this presentation, only two years of data are available. Additional years will be included as they become available.

The covered payroll amounts above are for the entity's fiscal year - i.e. the covered payroll on which required contributions were based for the same year.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER'S SHARE OF NET OPEB LIABILITY - VRS PLANS June 30, 2019

	Employer's					Employer's Proportionate Share of the Net OPEB	
	Proportion of the	Employer'	s Proportionate			Liability (Asset) as a	Plan Fiduciary Net Position
Plan Year Ended	Net OPEB		the Net OPEB	Emp	loyer's Covered	Percentage of its	as a Percentage of the Total
June 30	Liability (Asset)	Liabi	lity (Asset)	•	Payroll	Covered Payroll	OPEB Liability
Virginia Retiremen	t System - Group Life	e Insurance -	General Employ	ees			
2018	0.16%	\$	2,423,000	\$	30,335,422	7.99%	51.22%
2017	0.16%		2,391,000		29,308,367	8.16%	48.86%
Virginia Retiremen	t System - Group Life	e Insurance -	- Teachers				
2018	0.23%	\$	4,296,000	\$	53,777,496	7.99%	51.22%
2017	0.30%		4,562,000		55,909,265	8.16%	48.86%
Virginia Retiremen	t System - Group Life	e Insurance -	· MCPS Nonprofe	essional	Employees		
2018	0.02%	\$	275,000	\$	3,442,556	7.99%	51.22%
2017	0.02%		283,000		3,471,158	8.15%	48.86%
Virginia Retiremen	t System - Health Ins	urance Cred	it - Teachers				
2018	0.66%	\$	8,421,000	\$	53,638,846	15.70%	8.08%
2017	0.70%		8,935,000		55,584,464	16.07%	7.04%
Virginia Retiremen	t System - Line of Du	ty Act					
2018	0.85%	\$	2,676,000	\$	9,773,145	27.38%	0.60%
2017	0.90%		2,371,000		9,553,194	24.82%	1.30%

Schedule is intended to show information for 10 years. Since 2018 was the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

The covered payroll amounts above are for the measurement period, which is the twelve months prior to the entity's fiscal year.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF OPEB CONTRIBUTIONS - VRS PLANS June 30, 2019

Entity Fiscal Year Ended June 30	F	ntractually Required ntribution	to C	utions in Relation Contractually ed Contribution		Contribution Employer's Covered Deficiency (Excess) Payroll		•	Contributions as a Percentage of Covered Payroll
Virginia Retireme	nt Syste	em - Group Lif	e Insuranc	e - General Emplo	yees				
2019	\$	160,658	\$	160,658	\$	-	\$	30,792,053	0.52%
2018		157,744		157,744		-		30,335,422	0.52%
Virginia Retireme	nt Syste	em - Group Lif	e Insuranc	ce - Teachers					
2019	\$	296,997	\$	296,997	\$	-	\$	57,115,351	0.52%
2018		279,643		279,643		-		53,777,496	0.52%
Virginia Retireme	nt Syste	em - Group Lif	e Insuranc	ce - MCPS Nonprot	essional I	Employees			
2019	\$	18,253	\$	18,253	\$	-	\$	3,509,934	0.52%
2018		17,901		17,901		-		3,442,556	0.52%
Virginia Retireme	nt Syste	em - Line of Du	ıty Act						
2019	\$	115,040	\$	115,040	\$	-	\$	10,359,789	1.11%
2018		90,921		90,921		-		9,773,145	0.93%

Schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

The covered payroll amounts above are for the entity's fiscal year - i.e. the covered payroll on which required contributions were based for the same year.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS June 30, 2019

**Primary Government** Plan Year 2018 2017 2016 2015 2014 **Total Pension Liability** 3,281,414 \$ 3,282,771 3,290,768 3,146,516 \$ 3,172,984 Service cost Interest on total pension liability 9,355,438 9,240,455 8,867,229 8,777,037 8,352,384 Benefit payments, including refunds of employee contributions (6,720,110)(7,117,141)(6,366,376) (5,463,217) (5,454,561) Changes of assumptions (906,327) Difference between actual and expected experience 3,307,708 (3,055,659)(84,432)(4,724,636)Net change in total pension liability 9,224,450 1,444,099 5,707,189 1,744,356 6,062,151 Total pension liability - beginning 137,009,174 135,565,075 129,857,886 128,113,530 122,051,379 Total pension liability - ending 146,233,624 137,009,174 135,565,075 129,857,886 128,113,530 Plan Fiduciary Net Position 3,374,925 3,290,895 3,842,806 3,549,681 Contributions - employer 3,837,337 Contributions - employee 1,476,196 1,488,053 1,436,792 1,424,567 1,357,566 12,859,256 Net investment income 8,606,814 1,828,870 4,649,051 13,881,967 Benefit payments, including refunds of employee contributions (6,720,110)(7,117,141)(6,366,376)(5,454,561)(5,463,217)Administrative expenses (74,302)(74,990)(65,416) (62,878)(74,624)Other changes (11,350)(1,239)985 (7,672)(858)6,655,851 10,434,723 675,818 4,392,277 13,252,358 Net change in plan fiduciary net position Plan fiduciary net position - beginning 116,947,348 106,512,625 105,836,807 101,444,530 88,192,172 Plan fiduciary net position - ending 123,603,199 116,947,348 106,512,625 105,836,807 101,444,530 Net pension liability - ending 22,630,425 20,061,826 29,052,450 24.021.079 26,669,000 Plan fiduciary net position as a percentage of total pension liability 79% 79% 85% 85% 82% Covered payroll 30,139,672 28,400,292 29,415,449 27,994,452 28,181,695 Net pension liability as a percentage of covered payroll 102% 95% 75% 68% 86%

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year - i.e., plan year 2014 information was presented in the entity's fiscal year 2015 financial report.

This schedule is intended to show information for 10 years. Since fiscal year 2015 (plan year 2014) was the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS June 30, 2019

MCPS - Nonprofessional Employees

				Plan Year				
		2018		2017	 2016	 2015		2014
Total Pension Liability								
Service cost	\$	322,077	\$	348,188	\$ 433,172	\$ 444,147	\$	448,462
Interest on total pension liability		1,155,111		1,169,530	1,130,232	1,046,485		986,400
Benefit payments, including refunds of employee contributions		(787,909)		(768,817)	(657,835)	(627,286)		(525,710)
Changes of assumptions		-		(29,443)	-	-		-
Difference between actual and								
expected experience	_	(266,528)	_	(915,888)	 (288,681)	 348,312		
Net change in total pension liability		422,751		(196,430)	616,888	1,211,658		909,152
Total pension liability - beginning		16,895,547		17,091,977	16,475,089	15,263,431		14,354,279
Total pension liability - ending	\$	17,318,298	\$	16,895,547	\$ 17,091,977	\$ 16,475,089	\$	15,263,431
Plan Fiduciary Net Position								
Contributions - employer	\$	222,228	\$	234,665	\$ 293,302	\$ 327,770	\$	371,110
Contributions - employee		161,710		182,986	187,296	210,271		213,775
Net investment income		1,217,722		1,829,777	261,358	662,902		1,971,754
Benefit payments, including refunds of employee contributions		(787,909)		(768,817)	(657,835)	(627,286)		(525,710)
Administrative expenses		(10,647)		(10,701)	(9,371)	(9,037)		(10,484)
Other changes		(1,080)		(1,621)	(111)	244		(280)
Net change in plan fiduciary net position		802,024		1,466,289	 74,639	 564,864		2,020,165
Plan fiduciary net position - beginning		16,591,223		15,124,934	15,050,295	14,485,431		12,465,266
Plan fiduciary net position - ending	\$	17,393,247	\$	16,591,223	\$ 15,124,934	\$ 15,050,295	\$	14,485,431
Net pension liability (asset) - ending	\$	(74,949)	\$	304,324	\$ 1,967,043	\$ 1,424,794	\$	778,000
Plan fiduciary net position as a percentage of total pension liability (asset)		100%		98%	 88%	91%		95%
Covered payroll	\$	3,413,924	\$	3,453,646	\$ 3,782,730	\$ 4,211,076	\$	4,279,686
Net pension liability (asset) as a percentage of covered payroll		-2%		9%	 52%	 34%		18%

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year - i.e., plan year 2014 information was presented in the entity's fiscal year 2015 financial report.

This schedule is intended to show information for 10 years. Since fiscal year 2015 (plan year 2014) was the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PENSION CONTRIBUTIONS June 30, 2019

Fiscal Year Ended June 30	D	Actuarially Determined Contribution	Contributions in Relation to Actuarially Determined Contribution	Contribution Deficiency (Excess)	Co	vered Payroll	Contributions as a Percentage of Covered Payroll
Primary Governmen	ıt						
2019	\$	3,395,127	3,395,127	-	\$	30,792,053	11.03%
2018		3,374,925	3,374,925	-		30,139,672	11.20%
2017		3,290,895	3,290,895	-		29,415,449	11.19%
2016		3,843,566	3,843,566	_		28,400,292	13.53%
2015		3,680,000	3,680,000	-		27,994,452	13.15%
MCPS - Nonprofess	ional ]	Employees					
2019	\$	151,985	151,985	-	\$	3,509,934	4.33%
2018		225,042	225,042	-		3,413,924	6.59%
2017		231,849	231,849	-		3,453,646	6.71%
2016		293,120	293,120	-		3,782,730	7.75%
2015		329,000	329,000	-		4,211,076	7.81%

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, only four years of data is available. Additional years will be included as they become available.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER'S SHARE OF NET PENSION LIABILITY VRS TEACHER RETIREMENT PLAN June 30, 2019

Plan Year Ended June 30	Employer's Proportion of the Net Pension Liability (Asset)	P Sh	Employer's roportionate are of the Net nsion Liability (Asset)	Employer's vered Payroll	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	
2018	0.66%	\$	77,572,000	\$ 53,634,976	144.63%	74.81%	
2017	0.70%		86,057,000	55,574,821	154.85%	72.92%	
2016	0.72%		100,786,000	54,849,789	183.75%	68.28%	
2015	0.73%		91,429,000	52,454,673	174.30%	70.68%	
2014	0.72%		86,628,000	50,935,105	170.08%	70.88%	

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

The covered payroll amounts above are for the measurement period, which is the twelve months prior to the school division's fiscal year.

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF PENSION CONTRIBUTIONS VRS TEACHER RETIREMENT PLAN June 30, 2019

**Contributions in** Relation to Contributions as a Contractually Contractually Contribution Year Ended **Deficiency** Required Required Percentage of (Excess) **Covered Payroll Covered Payroll** June 30 Contribution Contribution 2019 \$ 8,661,861 \$ 8,661,861 \$ 57,015,810 15.19% 2018 53,634,976 15.89% 8,521,423 8,521,423 2017 7,956,390 7,956,390 55,574,821 14.32% 2016 7,608,549 7,608,549 54,849,789 13.87% 2015 7,570,000 7,570,000 52,454,673 14.43%

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

The covered payroll amounts above are for the school division's fiscal year - i.e. the covered payroll on which required contributions were based for the same year.

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2019

#### Note 1. Changes of Benefit Terms

#### Pension

There have been no actuarially material changes to the Virginia Retirement System (System) benefit provisions since the prior actuarial valuation.

#### Other Postemployment Benefits (OPEB)

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### Note 2. Changes of Assumptions

The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

#### Largest 10 – Non-Hazardous Duty:

- Update mortality table
- Lowered in rates of service retirement
- Update withdrawal rates to better fit experience
- Lowered in rates of disability retirement
- No changes to salary rates
- Increase Line of Duty Disability rates
- Applicable to: Pension, GLI OPEB, and HIC OPEB

#### Largest 10 -Hazardous Duty/Public Safety Employees:

- Update mortality table
- Lowered rates of retirement at older ages
- Update withdrawal rates to better fit experience
- Increased disability rates
- No changes to salary rates
- Increased Line of Duty disability rates
- Applicable to: Pension, GLI OPEB, and LODA OPEB

#### All Others (Non 10 Largest) – Non-Hazardous Duty:

- Update mortality table
- Lowered rates of retirement at older ages and changed final retirement from 70 to 75
- Update withdrawal rates to better fit experience
- Lowered disability rates
- No changes to salary rates
- Increased Line of Duty disability rates from 14% to 15%
- Applicable to: Pension, GLI OPEB, and HIC OPEB

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2019

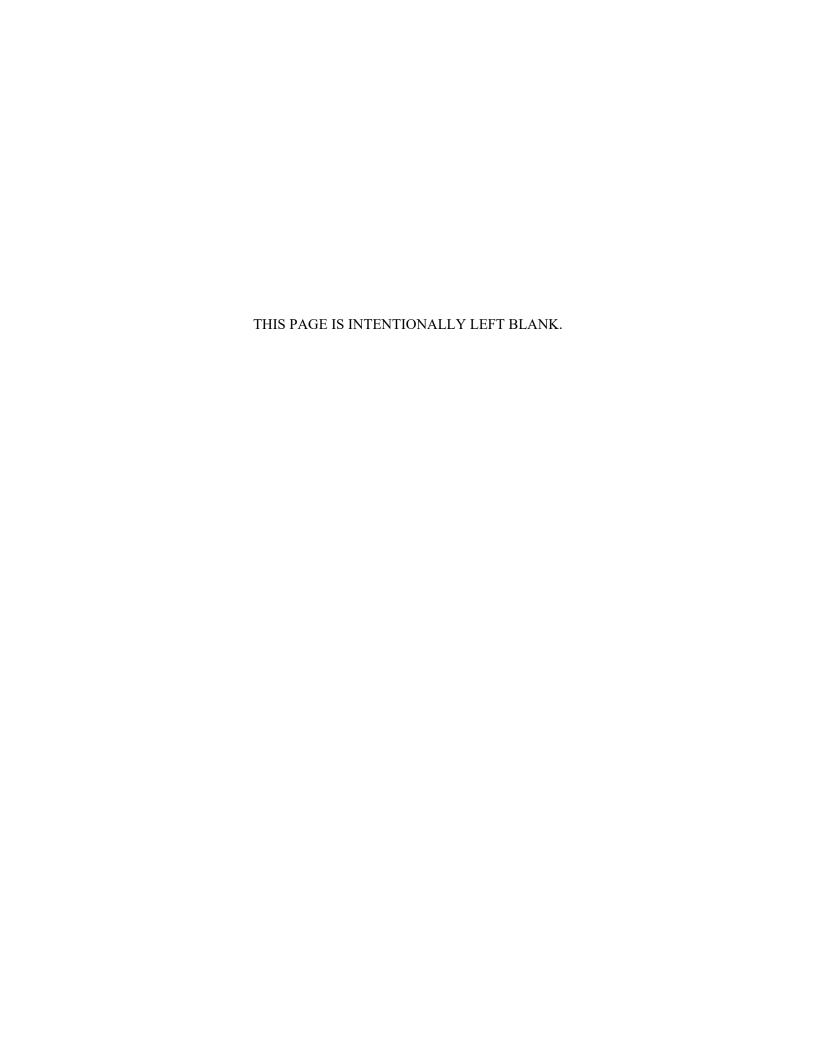
#### Note 2. Changes of Assumptions (Continued)

All Others (Non 10 Largest) – Hazardous Duty/Public Safety Employees:

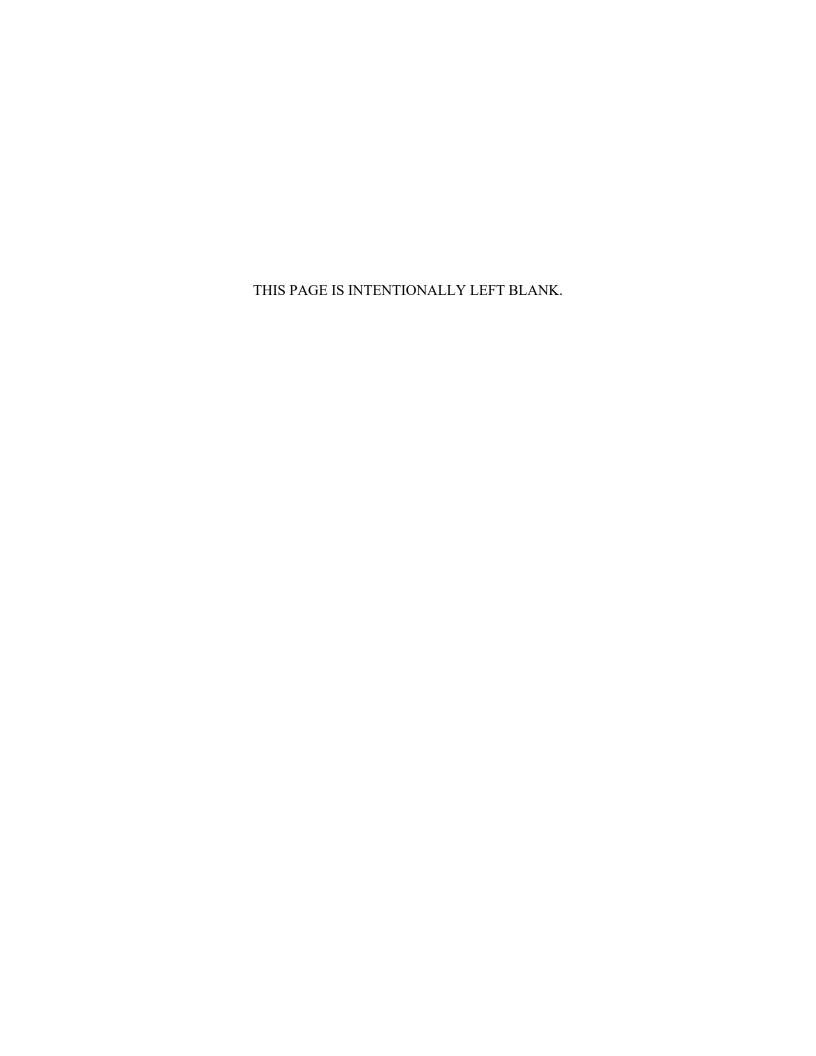
- Update mortality table
- Increased retirement rate at age 50 and lowered rates at older ages
- Update withdrawal rates to better fit experience
- Update disability rates to better fit experience
- No changes to salary rates
- Lowered Line of Duty rate from 60% to 45%
- Applicable to: Pension, GLI OPEB, and LODA OPEB

#### Teacher cost-sharing pool

- Update mortality table
- Lowered retirement rates at older ages and changed final retirement from 70 to 75
- Update withdrawal rates to better fit experience
- Update disability rates to better fit experience
- No changes to salary rates
- Applicable to: Pension, GLI OPEB, and HIC OPEB



## COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES



#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

- **Social Services Fund** to account for and report revenues from the Federal government and the Commonwealth that are restricted for social services, housing, and human services programs.
- **PEG Fund** to account for and report revenue received for cable surcharge fees and restricted by the contract with the cable companies for communications.
- Owens Brooke District Fund to account for and report real estate tax revenues levied and collected for maintaining the roads of the Owens Brooke District.
- **Fire Rescue Fund** to account for and report real estate tax revenues levied and collected for expenditures of the fire and rescue function.
- **Merchant Museum Fund** to account for and report donations received from the Merchant family which are restricted by contract for expenditures of the Museum System.
- **Speiden Carper House** to account for and report a donation received from the Carper family which is restricted by the contract for expenditures to maintain the historical Speiden Carper House.

#### **CAPITAL PROJECTS FUNDS**

- **Gateway Capital Projects Fund** to account for and report federal and state grants and bonds which are restricted and local funds which City Council has committed for expenditures to develop Manassas Landing and projects funded by Gateway land sale proceeds.
- **Transportation Capital Projects Fund** to account for and report federal and state grants and bonds which are restricted and local funds which City Council has committed for expenditures to construct new streets and highways.

#### NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)

**DEBT SERVICE FUND** - to account for and report the resources accumulated and payments made for principal and interest on long-term general obligation debt.

#### PERMANENT FUND

**Cemetery Maintenance Fund** - to account for and report fees from the sale of cemetery plots which are invested in a perpetual card fund established in the City Code of Ordinances. The Code stipulates that \$100,000 of the fees are to remain intact and any amount in excess of \$100,000 is restricted for expenditures for cemetery maintenance.

#### CITY OF MANASSAS, VIRGINIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2019

June 3	50, 2	2019						
								Exhibit 17
Canadal		Comital		Dalet				Total
						•		Nonmajor overnmental
					1		G	Funds
Tulius		Tunus		Tund		Tunu		Tulius
\$ 5,615,205	\$	10,211,552	\$	6,091,342	\$	-	\$	21,918,099
-		-		-		252,492		252,492
131,478		-		-		-		131,478
_		2,480,000		-		-		2,480,000
 513,791								513,791
\$ 6,260,474	\$	12,691,552	\$	6,091,342	\$	252,492	\$	25,295,860
\$ 231,517	\$	179,343	\$	_	\$	_	\$	410,860
299,937		-		-		-		299,937
 		_						
 531,454		179,343						710,797
57,320		2,130,000		-		-		2,187,320
						100 000		100,000
- 5 626 050		-		-				
		10 227 062		- 6 001 242				5,788,542 16,329,305
				0,091,342				216,125
33,030				-		-		
 		(30,229)			-			(36,229)
 5,671,700	_	10,382,209		6,091,342		252,492		22,397,743
\$ 6,260,474	\$	12,691,552	\$	6,091,342	\$	252,492	\$	25,295,860
\$	\$ 5,615,205  \$ 5,615,205  - 131,478  - 513,791  \$ 6,260,474  \$ 231,517	\$ 5,615,205 \$ 131,478	Revenue Funds         Project Funds           \$ 5,615,205         \$ 10,211,552           -         -           131,478         -           -         2,480,000           513,791         -           \$ 6,260,474         \$ 12,691,552           \$ 231,517         \$ 179,343           299,937         -           531,454         179,343           57,320         2,130,000           -         10,237,963           35,650         180,475           -         (36,229)           5,671,700         10,382,209	Special Revenue Funds       Capital Project Funds         \$ 5,615,205       \$ 10,211,552       \$	Special Revenue Funds         Capital Project Funds         Debt Service Fund           \$ 5,615,205         \$ 10,211,552         \$ 6,091,342           -         -         -           131,478         -         -           -         2,480,000         -           513,791         -         -           \$ 6,260,474         \$ 12,691,552         \$ 6,091,342           \$ 231,517         \$ 179,343         -           531,454         179,343         -           57,320         2,130,000         -           5,636,050         -         -           -         10,237,963         6,091,342           35,650         180,475         -           -         (36,229)         -           5,671,700         10,382,209         6,091,342	Special Revenue Funds         Capital Funds         Debt Service Fund           \$ 5,615,205         \$ 10,211,552         \$ 6,091,342         \$	Special Revenue Funds         Capital Project Service Funds         Debt Service Fund         Permanent Cemetary Maintenance Fund           \$ 5,615,205         \$ 10,211,552         \$ 6,091,342         \$ -           -         -         -         252,492           131,478         -         -         -           -         2,480,000         -         -           513,791         -         -         -           \$ 6,260,474         \$ 12,691,552         \$ 6,091,342         \$ 252,492           \$ 231,517         \$ 179,343         -         \$ -           531,454         179,343         -         -           57,320         2,130,000         -         -           -         -         -         -           5,636,050         -         -         152,492           -         -         10,237,963         6,091,342         -           -         -         (36,229)         -         -           -         -         (36,229)         -         -           5,671,700         10,382,209         6,091,342         252,492	Special Revenue Funds         Capital Project Service Fund         Debt Service Fund         Permanent Cemetary Maintenance Fund           \$ 5,615,205         \$ 10,211,552         \$ 6,091,342         \$ -         \$ -           \$ 5,615,205         \$ 10,211,552         \$ 6,091,342         \$ -         \$ -           \$ 131,478         -         -         -         -         -           \$ 2,480,000         -

# CITY OF MANASSAS, VIRGINIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

										Exhibit 18
							P	Permanent		Total
		Special		Capital		Debt	(	Cemetary		Nonmajor
		Revenue		Project		Service	M	aintenance	G	overnmental
		Funds		Funds		Fund		Fund		Funds
REVENUES										
General property taxes	\$	9,463,737	\$	_	\$	-	\$	-	\$	9,463,737
Permits, fees and licenses		63,811		-		-		-		63,811
Revenues from use of money and property		47,280		95,867		-		3,101		146,248
Charges for services		571,888		-		-		22,500		594,388
Payment in lieu of debt service		-		-		5,752,841		-		5,752,841
Miscellaneous		194,516		-		-		-		194,516
Contribution from component unit		-		5,390,595		-		-		5,390,595
Intergovernmental		4,149,034		53,413						4,202,447
Total revenues		14,490,266	_	5,539,875	_	5,752,841		25,601	_	25,808,583
EXPENDITURES										
Current:										
General government administration		8,303		_		_		_		8,303
Public safety		9,590,482		_		_		_		9,590,482
Public works		6,323		_		_		_		6,323
Health and human services		5,913,049		_		_		_		5,913,049
Cultural, recreation, and community development		13,796		-		-		-		13,796
Capital outlay		67,810		541,592		-		-		609,402
Debt service:										
Principal		-		-		5,082,155		-		5,082,155
Interest and fiscal charges		-		-		2,955,145		-		2,955,145
Total expenditures	_	15,599,763		541,592		8,037,300		-		24,178,655
Excess (deficiency) of revenues over expenditures		(1,109,497)		4,998,283		(2,284,459)		25,601		1,629,928
OTHER FINANCING SOURCES (USES)										
Transfers in		2,134,928		300,000		5,220,771		_		7,655,699
Transfers out		(519,050)		-		-		(17,366)		(536,416)
Total other financing sources (uses)		1,615,878		300,000		5,220,771		(17,366)		7,119,283
Net change in fund balances		506,381		5,298,283		2,936,312		8,235		8,749,211
Fund balance - beginning		5,165,319		5,083,926	_	3,155,030		244,257		13,648,532
Fund balance - ending	\$	5,671,700	\$	10,382,209	\$	6,091,342	\$	252,492	\$	22,397,743

#### CITY OF MANASSAS, VIRGINIA COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS June 30, 2019

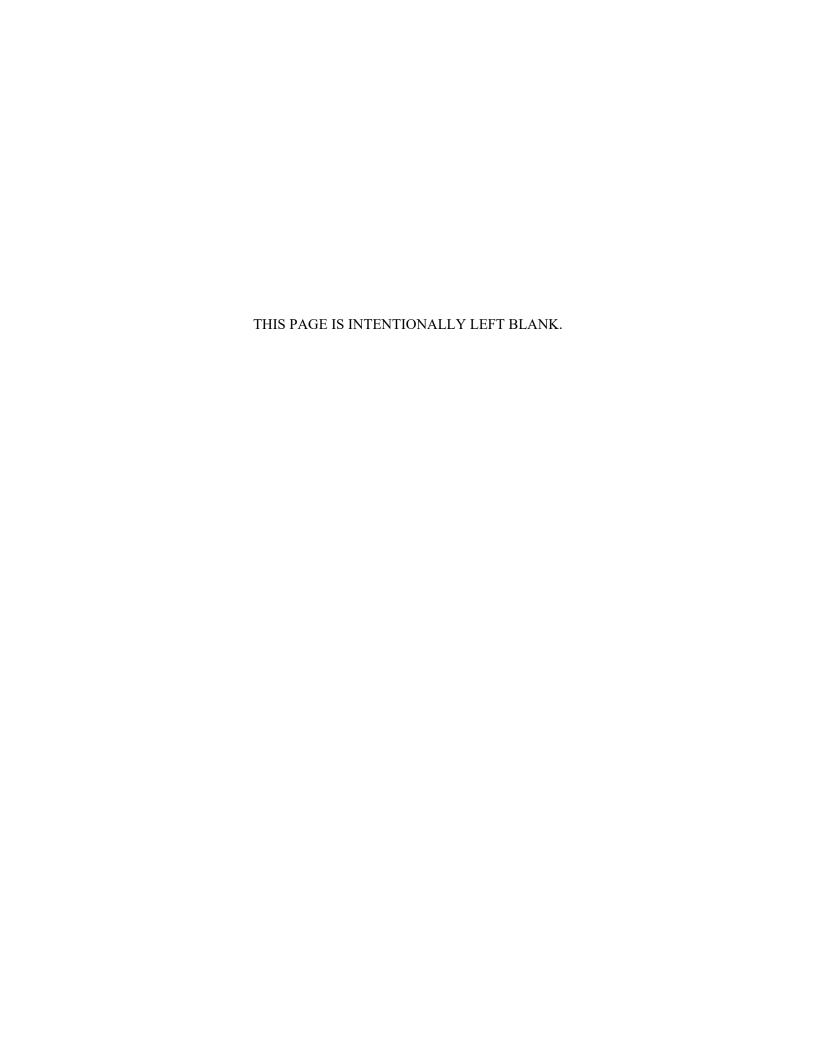
				Jun	e 30,	, 2019							F 1 7 1 10
	:	Social Services Fund		PEG Fund	Ov	vens Brooke District Fund		Fire Rescue Fund		Merchant Museum Fund	Speiden arper House Fund		Exhibit 19 Total
ASSETS													
Cash and investments Receivables, net	\$	-	\$	756,894	\$	304,025	\$	3,117,164	\$	1,067,190	\$ 369,932	\$	5,615,205
Taxes		-		-		359		131,119		-	-		131,478
Due from other governments		442,178	_	-	-		_	71,613		-	 -	-	513,791
Total assets	\$	442,178	\$	756,894	\$	304,384	\$	3,319,896	\$	1,067,190	\$ 369,932	\$	6,260,474
LIABILITIES													
Accounts payable and accrued expenses		142,241	\$	-	\$	263	\$	89,013	\$	-	\$ -	\$	231,517
Due to other funds		299,937	_	-	_	-	_	-	_	-	 -	_	299,937
Total liabilities		442,178			_	263	_	89,013	_		 	_	531,454
DEFERRED INFLOWS OF RESOURCES													
Unavailable revenue			_			359	_	56,961	_		 		57,320
ENNO DAL ANCIEC													
FUND BALANCES				756 004		202.762		2 120 272		1.067.100	260.022		5 (2( 050
Restricted Assigned		<u>-</u>		756,894	_	303,762	_	3,138,272 35,650		1,067,190	 369,932	_	5,636,050 35,650
Total fund balances				756,894		303,762		3,173,922		1,067,190	 369,932		5,671,700
Total liabilities, deferred inflows of resources											* ***		
and fund balances	\$	442,178	\$	756,894	\$	304,384	\$	3,319,896	\$	1,067,190	\$ 369,932	\$	6,260,474

#### CITY OF MANASSAS, VIRGINIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

For the Year Ended June 30, 2019

Exhibit 20

	S	Social ervices Fund		PEG Fund	rens Brooke District Fund	Fire Rescue Fund		Merchant Museum Fund		Speiden arper House Fund		Total
REVENUES												
General property taxes	\$	-	\$	-	\$ 40,501	\$ 9,423,236	\$	-	\$	-	\$	9,463,737
Permits, fees and licenses		-		-	-	63,811		-		-		63,811
Revenues from use of money and property		-		8,461	3,321	18,632		12,427		4,439		47,280
Charges for services		-		-	-	571,888		-		-		571,888
Miscellaneous		999		151,624	-	21,288		20,605		-		194,516
Intergovernmental	3	3,777,122		-		371,912						4,149,034
Total revenues	3	3,778,121	_	160,085	 43,822	10,470,767		33,032	_	4,439		14,490,266
EXPENDITURES												
Current:												
General government administration		-		8,303	-	-		-		-		8,303
Public safety		-		-	-	9,590,482		-		-		9,590,482
Public works		-		-	6,323	-		-		-		6,323
Health and human services	5	,913,049		-	-	-		-		-		5,913,049
Cultural, recreation, and community development		-		-	-	-		-		13,796		13,796
Capital outlay		-	_	42,114	-	25,696	_			-		67,810
Total expenditures	5	5,913,049	_	50,417	 6,323	9,616,178		-		13,796	_	15,599,763
Excess (deficiency) of revenues over												
expenditures	(2	2,134,928)		109,668	 37,499	854,589		33,032	_	(9,357)	_	(1,109,497)
OTHER FINANCING SOURCES (USES)												
Transfers in	2	2,134,928		-	-	-		-		-		2,134,928
Transfers out		-		-	 -	(519,050)		-		-		(519,050)
Total other financing sources (uses)	2	2,134,928	_		 	(519,050)				-	_	1,615,878
Net change in fund balances		-		109,668	37,499	335,539		33,032		(9,357)		506,381
Fund balance - beginning			_	647,226	 266,263	2,838,383		1,034,158		379,289		5,165,319
Fund balance - ending	\$		\$	756,894	\$ 303,762	\$ 3,173,922	\$	1,067,190	\$	369,932	\$	5,671,700



#### CITY OF MANASSAS, VIRGINIA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

	Social Services Fund							
	 Original Budget		Final Budget	Actual	l		Variance w/ Final Budget Positive (Negative)	
REVENUES								
General property taxes	\$ -	\$	-	\$	-	\$	-	
Revenues from use of money and property	-		-		-		-	
Charges for services	50		50		-		(50)	
Miscellaneous	-		-		999		999	
Intergovernmental	 3,764,990		3,953,071	3,7	777,122		(175,949)	
Total revenues	3,765,040		3,953,121	3,7	778,121		(175,000)	
EXPENDITURES								
Current: General government administration	-		-		-		-	
Public works					<del>.</del>			
Health and human services	6,266,480		6,454,967	5,9	913,049		541,918	
Capital outlay	 	_						
Total expenditures	 6,266,480		6,454,967	5,9	13,049		541,918	
Excess (deficiency) of revenues over expenditures	(2,501,440)		(2,501,846)	(2,1	34,928)	)	366,918	
OTHER FINANCING SOURCES (USES)	 					_		
Transfers in	 2,501,440		2,501,440	2,1	34,928		(366,512)	
Total other financing sources (uses)	 2,501,440		2,501,440	2,1	34,928		(366,512)	
Net change in fund balances	\$ -	\$	(406)	\$	-	\$	406	

	Fire Rescue Fund							
		Original		Final				Variance with Final Budget Positive
REVENUES		Budget		Budget		Actual		(Negative)
General property taxes	\$	9,366,000	\$	9,366,000	\$	9,423,236	2	57,236
Permits, fees and licenses	Ψ	65,000	Ψ	65,000	Ψ	63,811	Ψ	(1,189)
Revenues from use of money and property		-		-		18,632		18,632
Charges for services		640,000		640,000		571,888		(68,112)
Miscellaneous		-		4,177		21,288		17,111
Intergovernmental		400,000		481,830		371,912		(109,918)
Total revenues		10,471,000		10,557,007		10,470,767		(86,240)
EXPENDITURES						<del></del>		
Current:								
Public safety		9,951,000		10,074,733		9,590,482		484,251
Culture, recreation, and community development		-		-		-		-
Capital outlay		-		119,889		25,696		94,193
Total expenditures		9,951,000		10,194,622		9,616,178		578,444
Excess (deficiency) of revenues over								
expenditures		520,000		362,385		854,589		492,204
OTHER FINANCING SOURCES (USES)								
Transfers out		(520,000)		(520,000)		(519,050)		950
Total other financing sources (uses)		(520,000)		(520,000)		(519,050)		950
Net change in fund balances	\$	<u>-</u> -	\$	(157,615)	\$	335,539	\$	493,154

Exhibit 20A

			PEG	Fund			1
Original Budget		1	Final Budget		Actual	Fir	riance with nal Budget Positive Negative)
\$	165,000 - 165,000	\$	165,000 - 165,000	\$	8,461 - 151,624 - 160,085	\$	8,461 - (13,376) - (4,915)
	- - -		- - -		8,303 - - - 42,114		(8,303)
	165,000 165,000		165,000 165,000		50,417 109,668		122,886 114,583 109,668
\$	<u>-</u> -	\$	<u> </u>	\$	- 109,668	\$	109,668

						EXHIUIT 20A
		Owens Brooke	e Dist	rict Fund		
Original Budget		Final Budget Actual				Variance with Final Budget Positive (Negative)
\$ 40,200	\$	40,200	\$	40,501	\$	301
-		-		3,321		3,321
-		-		-		-
-		-		-		-
 40,200		40,200		43,822		3,622
40,200		40,200		6,323		33,877
-		-		-		-
 -		-		-		-
 40,200		40,200		6,323		33,877
 				37,499		37,499
 						_
\$ -	\$	-	\$	37,499	\$	37,499

		Speiden Carpe	er Ho	use Fund		
Original Budget	Final Budget		Actual		Variance with Final Budget Positive (Negative)	
\$ -	\$	-	\$	-	\$	-
500		500		4,439		3,939
-		-		-		-
-		-		-		-
 <u> </u>				-		<del></del>
 500	_	500		4,439	_	3,939
-		-		-		-
10,000		388,177		13,796		374,381
-		-		-		-
10,000		388,177		13,796		374,381
 (9,500)		(387,677)		(9,357)		378,320
				-		
\$ (9,500)	\$	(387,677)	\$	(9,357)	\$	378,320

#### CITY OF MANASSAS, VIRGINIA COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECT FUNDS June 30, 2019

Exhibit 21

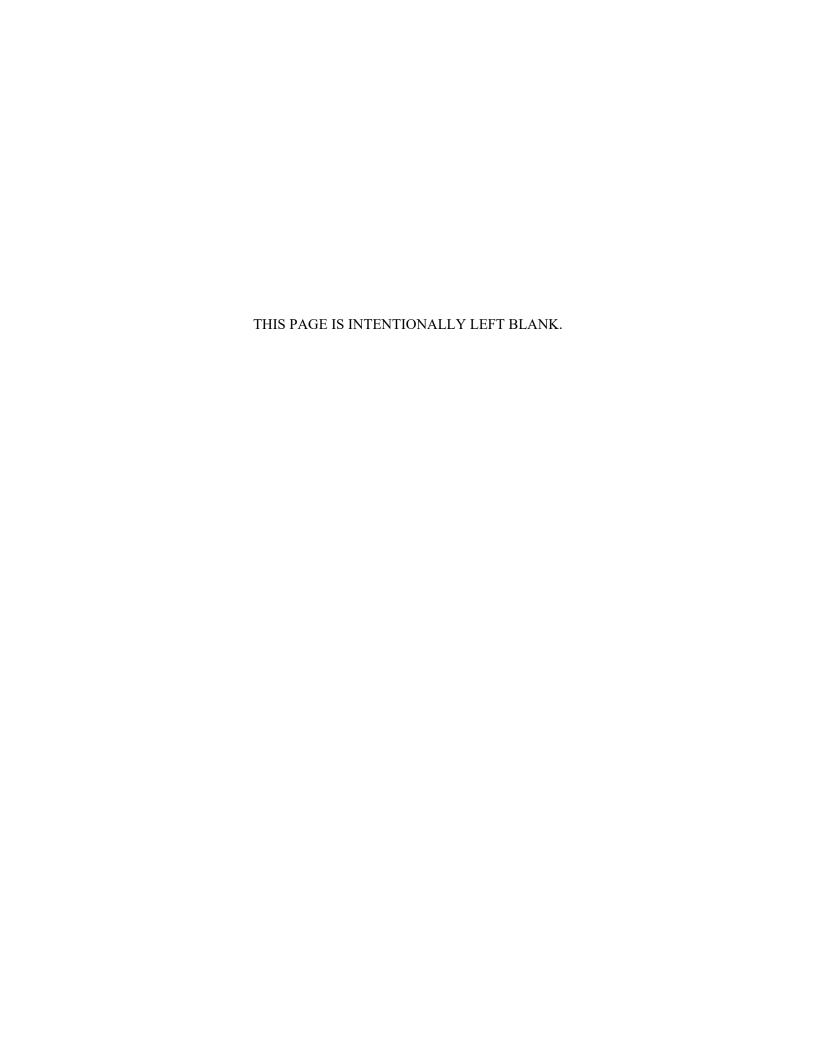
		Gateway Capital Projects Fund	Transportation Capital Projects Fund		Total
ASSETS					
Cash and investments	\$	9,927,045	\$ 284,507	\$	10,211,552
Due from component unit	_	2,480,000			2,480,000
Total assets	\$	12,407,045	\$ 284,507	\$	12,691,552
LIABILITIES					
Accounts payable and accrued expenses	\$	1,336	\$ 178,007	\$	179,343
Total liabilities		1,336	178,007		179,343
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue		2,130,000		-	2,130,000
Total deferred inflows of resources		2,130,000	<del>-</del>		2,130,000
FUND BALANCES					
Committed		10,237,963	-		10,237,963
Assigned		37,746	142,729		180,475
Unassigned		-	(36,229)		(36,229)
Total fund balances		10,275,709	106,500		10,382,209
Total liabilities, deferred inflows of resources					
and fund balances	\$	12,407,045	\$ 284,507	\$	12,691,552

# CITY OF MANASSAS, VIRGINIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECT FUNDS

For the Year Ended June 30, 2019

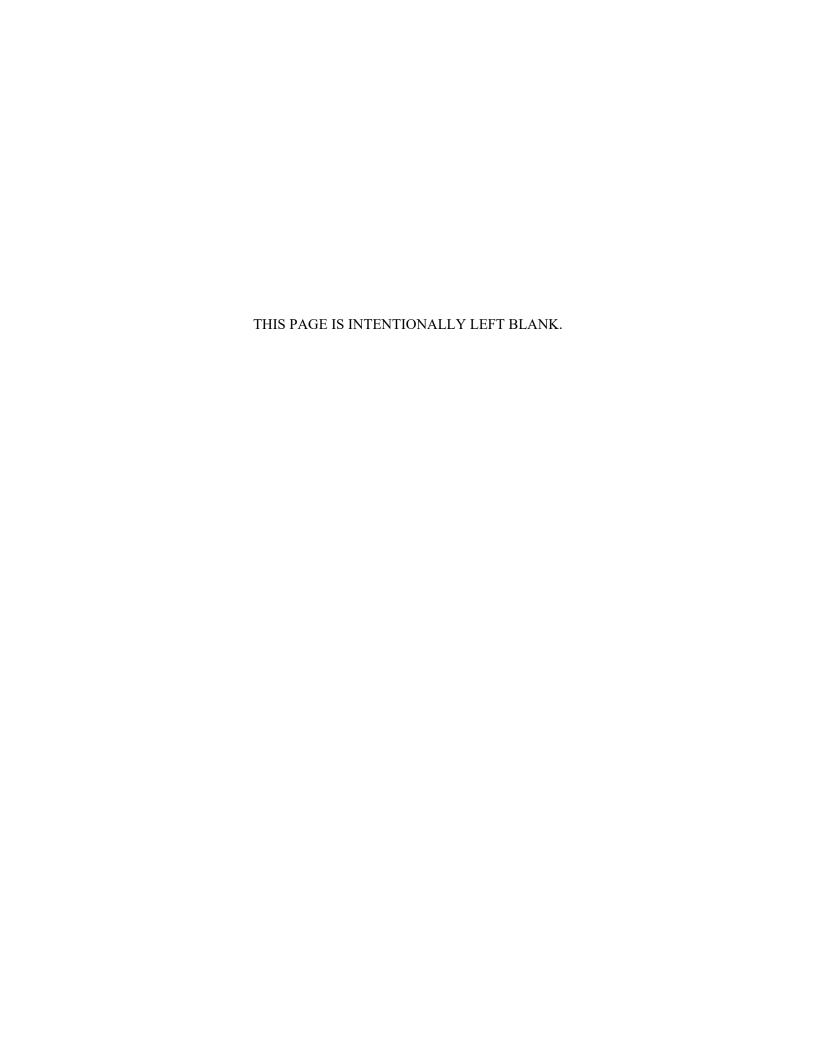
Exhibit 22

		Gateway Capital Projects Fund	Transportation Capital Projects Fund		Total
REVENUES					
Revenues from use of money and property	\$	95,867	\$ -	\$	95,867
Contribution from component unit	•	5,390,595	-	,	5,390,595
Intergovernmental		-	53,413		53,413
Total revenues		5,486,462	53,413		5,539,875
EXPENDITURES					
Current:					
Capital outlay		56,214	485,378		541,592
Total expenditures		56,214	485,378		541,592
Excess (deficiency) of revenues over					
expenditures		5,430,248	(431,965)		4,998,283
OTHER FINANCING SOURCES (USES)					
Transfers in			300,000		300,000
Total other financing sources (uses)			300,000		300,000
Net change in fund balances		5,430,248	(131,965)		5,298,283
Fund balance - beginning		4,845,461	238,465		5,083,926
Fund balance - ending	\$	10,275,709	\$ 106,500	\$	10,382,209



#### NONMAJOR ENTERPRISE FUNDS

Solid Waste Fund	- to account for and report	provision of solid w	aste collection for th	e residents of the
City.	•	•		



#### CITY OF MANASSAS, VIRGINIA STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS June 30, 2019

June 30, 2019	
	Exhibit 23
	Solid
	Waste
	Fund
ASSETS Current assets:	
Cash and investments - unrestricted	\$ 1,749,029
Accounts receivable, net	230,718
Total current assets	1,979,747
Noncurrent assets:	
Capital assets:	
Depreciable, net	80,296
Total capital assets, net	80,296
Total assets	2,060,043
DEFERRED OUTFLOWS OF RESOURCES	
OPEB related deferred outflows	2,337
Pension related deferred outflows	12,206
Total deferred outflows of resources	14,543
LIABILITIES	
Current liabilities:	100 240
Accounts payable and accrued expenses  Compensated absences	198,248 1,215
Total current liabilities	199,463
Total cultent habilities	
Noncurrent liabilities:	
Compensated absences	6,885
Net OPEB liability	32,211
Net pension liability	88,044
Total noncurrent liabilities	127,140
Total liabilities	326,603
DEFERRED INFLOWS OF RESOURCES	
OPEB related deferred inflows	1,719
Pension related deferred inflows	18,137
Total deferred inflows of resources	19,856
NET POSITION	
Net investment in capital assets	80,296
Unrestricted	1,647,831
Total net position	\$ 1,728,127

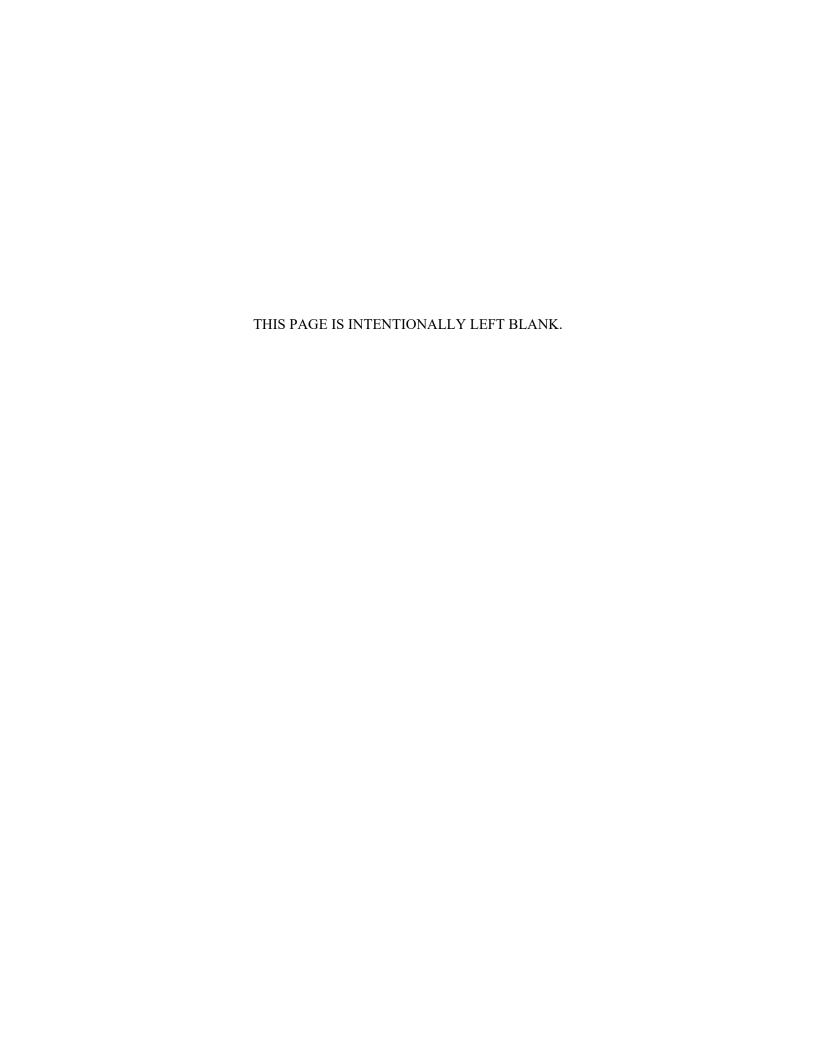
#### CITY OF MANASSAS, VIRGINIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION NONMAJOR ENTERPRISE FUNDS

	Exhibit 24
	Solid Waste Fund
OPERATING REVENUES	
Charges for services	\$ 3,533,728
Total operating revenues	3,533,728
OPERATING EXPENSES	
Personal services	182,136
Contractual services	2,677,845
Supplies	9,211
Internal and other services	194,427
Depreciation and amortization	8,861
Total operating expenses	3,072,480
Operating income	461,248
NONOPERATING REVENUES (EXPENSES)	
Intergovernmental grants	11,381
Investment earnings	19,278
Other	1,044
Total nonoperating revenues (expenses)	31,703
Change in net position	492,951
Total net position - beginning	1,235,176
Total net position - ending	<u>\$ 1,728,127</u>

### CITY OF MANASSAS, VIRGINIA STATEMENT OF CASH FLOWS

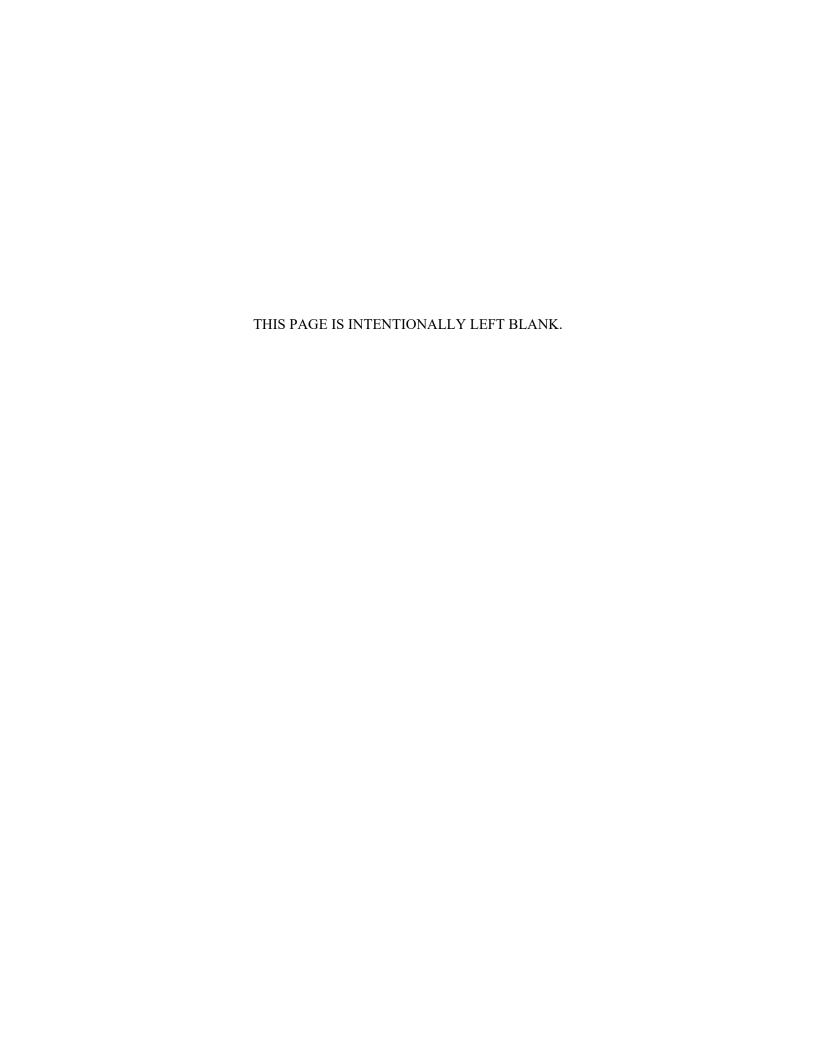
#### NONMAJOR ENTERPRISE FUNDS

For the Year Ended June 30, 2019	
	Exhibit 25
	Solid
	Waste
	Fund
OPERATING ACTIVITIES	
Cash received from customers and users	\$ 3,525,826
Cash paid to suppliers	(2,664,800)
Cash paid to employees	(180,481)
Payments for interfund services used	(194,427)
Net cash provided by operating activities	486,118
NONCAPITAL FINANCING ACTIVITIES  Non-concepting greats received.	11 291
Non-operating grants received	11,381
Net cash provided by noncapital financing activities	11,381
CAPITAL AND RELATED	
FINANCING ACTIVITIES	
Purchase of capital assets	(56,658)
Insurance recoveries	1,044
Net cash used in capital	
and related financing activities	(55,614)
INVESTING ACTIVITIES	
Investment income	19,278
Net cash provided by investing	
activities	19,278
Net increase in cash and investments	461,163
Cash and investments - beginning of year	1,287,866
Cash and investments - end of year	\$ 1,749,029
CASH AND INVESTMENTS IS COMPRISED OF THE FOLLOWING:	
Cash and investments - unrestricted	\$ 1,749,029
Total	\$ 1,749,029
DECONOR LATION OF ODER ATING INCOME	
RECONCILIATION OF OPERATING INCOME	
TO NET CASH PROVIDED BY	
OPERATING ACTIVITIES: Operating income	\$ 461,248
	\$ 401,248
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation and amortization	8,861
Pension expense net of employer contributions	(1,773)
OPEB expense net of employer contributions	1,032
(Increase) decrease in:	
Accounts receivable	(7,902)
Increase (decrease) in:	(1924-)
Accounts payable and accrued expenses	22,256
Compensated absences	2,396
Total adjustments	24,870
Net cash provided by operating activities	\$ 486,118
	- 100,110



#### INTERNAL SERVICE FUNDS

- **Building Maintenance Fund** to account for and report costs related to the operation and maintenance of city owned buildings used by city departments and agencies. Revenue is derived primarily from user charges to recover actual costs.
- Vehicle Maintenance Fund to account for and report the costs related to the operation and maintenance of equipment used by city departments and agencies. The acquisition and replacement of equipment is accounted for in this fund. Revenue is derived primarily from user charges to recover actual costs which include depreciation of equipment.
- **Information Technology Fund** to account for and report costs of providing information technology services to city departments and agencies. Revenue is derived primarily from user charges which are based on the use of the City's computers and the actual costs of operating this facility.



#### CITY OF MANASSAS, VIRGINIA COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

June 30, 2019

	June 30, 2019			Exhibit 26
	Building Maintenance Fund	Vehicle Maintenance Fund	Information Technology Fund	Total
ASSETS				
Current assets:				
Cash and investments	\$ 876,363	\$ 1,236,900	\$ 1,674,478	\$ 3,787,741
Accounts receivable, net	-	321	-	321
Prepaid expenses	-	-	271,149	271,149
Total current assets	876,363	1,237,221	1,945,627	4,059,211
Noncurrent assets:				
Capital assets:				
Depreciable, net	203,640	3,356,032	2,154,412	5,714,084
Total capital assets, net	203,640	3,356,032	2,154,412	5,714,084
Total assets	1,080,003	4,593,253	4,100,039	9,773,295
DEFERRED OUTFLOWS OF RESOURCES				
OPEB related deferred outflows	4,811	11,646	20,564	37,021
Pension related deferred outflows	38,826	112,213	191,447	342,486
Total deferred outflows of resources	43,637	123,859	212,011	379,507
LIABILITIES				
Current liabilities:				
Accounts payable and accrued expenses	35,249	139,371	13,745	188,365
Compensated absences	4,109	14,516	24,311	42,936
Capital lease obligation		50,561		50,561
Total current liabilities	39,358	204,448	38,056	281,862
Noncurrent liabilities:				
Compensated absences	23,283	82,255	137,762	243,300
Net OPEB liability	102,288	208,736	352,225	663,249
Net pension liability	273,192	429,279	676,524	1,378,995
Total noncurrent liabilities	398,763	720,270	1,166,511	2,285,544
Total liabilities	438,121	924,718	1,204,567	2,567,406
DEFERRED INFLOWS OF RESOURCES				
OPEB related deferred inflows	4,395	8,745	14,955	28,095
Pension related deferred inflows	45,515	68,443	97,239	211,197
Total deferred inflows of resources	49,910	77,188	112,194	239,292
NET POSITION			<u> </u>	<u>.</u>
Net investment in capital assets	203,640	3,305,471	2,154,412	5,663,523
Unrestricted	431,969	409,735	840,877	1,682,581
Total net position	\$ 635,609	\$ 3,715,206	\$ 2,995,289	\$ 7,346,104

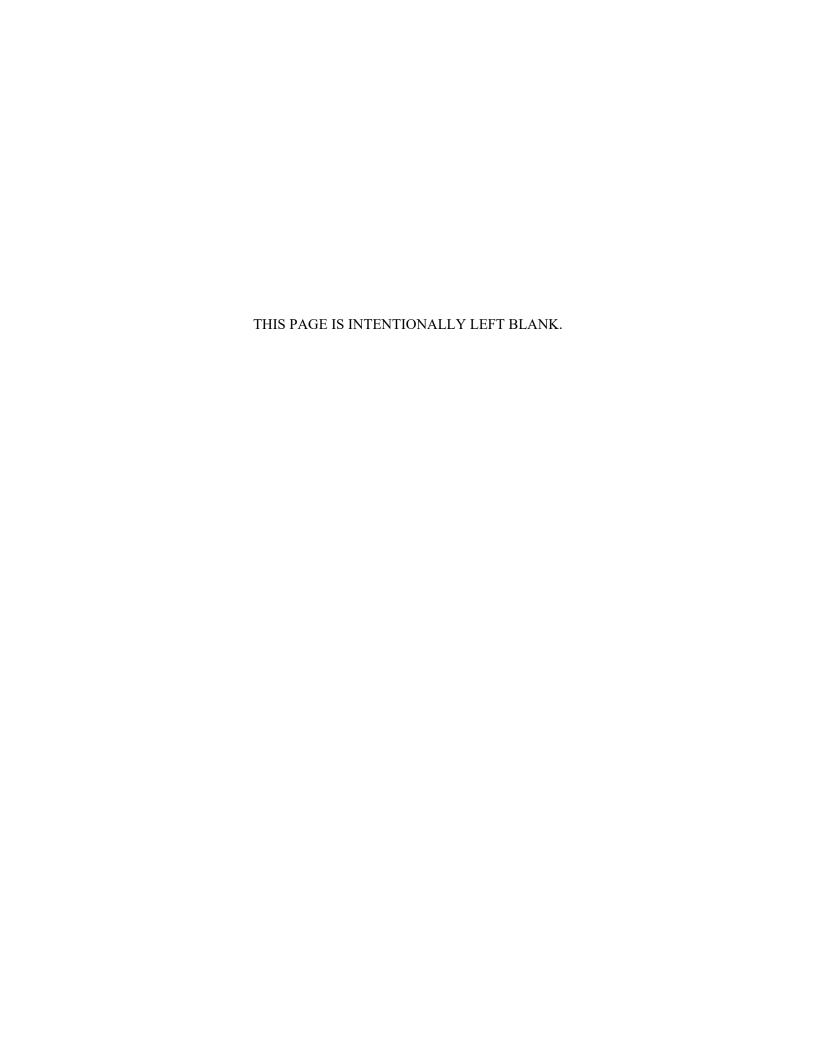
# CITY OF MANASSAS, VIRGINIA COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS

For t	ne Year Ended June 50, 2	019		Exhibit 27
	Building Maintenance Fund	Vehicle Maintenance Fund	Information Technology Fund	Total
OPERATING REVENUES				
Charges for services	\$ 1,538,800	\$ 3,375,478	\$ 3,772,458	\$ 8,686,736
Total operating revenues	1,538,800	3,375,478	3,772,458	8,686,736
OPERATING EXPENSES				
Personal services	342,887	748,395	1,395,884	2,487,166
Contractual services	261,810	183,645	870,952	1,316,407
Supplies	53,186	1,069,019	447,800	1,570,005
Internal and other services	563,870	733,037	561,189	1,858,096
Depreciation and amortization	19,761	619,471	275,109	914,341
Total operating expenses	1,241,514	3,353,567	3,550,934	8,146,015
Operating income	297,286	21,911	221,524	540,721
NONOPERATING REVENUES (EXPENSES)				
Investment earnings	10,083	8,784	20,966	39,833
Gain on sale of capital assets	-	24,395	-	24,395
Other/insurance recoveries	-	61,855	8,828	70,683
Interest expense		(2,221)		(2,221)
Total nonoperating revenues (expenses)	10,083	92,813	29,794	132,690
Income before transfers	307,369	114,724	251,318	673,411
TRANSFERS IN	13,995	301,281	2,000	317,276
Change in net position	321,364	416,005	253,318	990,687
Total net position - beginning	314,245	3,299,201	2,741,971	6,355,417
Total net position - ending	\$ 635,609	\$ 3,715,206	\$ 2,995,289	\$ 7,346,104

#### CITY OF MANASSAS, VIRGINIA COMBINING STATEMENT OF CASH FLOWS

#### INTERNAL SERVICE FUNDS

For the Y	ear Ended June 30, 20	19		Euhihit 20
	5	*****		Exhibit 28
	Building Maintenance	Vehicle Maintenance	Information Technology	
	Fund	Fund	Fund	Total
OPERATING ACTIVITIES				
Cash received from customers and users	\$ 1,538,800	\$ 3,375,157 (1,133,893)		8,686,415
Cash paid to suppliers	(376,865)	* * * * * *	(1,363,109)	(2,873,867)
Cash paid to employees Payments for interfund services used	(358,606) (563,870)	(787,371) (733,037)	(1,454,201) (561,189)	(2,600,178) (1,858,096)
Net cash provided by operating activities	239,459	720,856	393,959	1,354,274
The bash provided by operating activities		720,030		1,551,271
NONCAPITAL FINANCING ACTIVITIES				
Transfers from other funds	13,995	301,281	2,000	317,276
Net cash provided by noncapital				
financing activities	13,995	301,281	2,000	317,276
CAPITAL AND RELATED FINANCING ACTIVITIES				
Purchases of capital assets	(84,564)	(871,279)	(448,541)	(1,404,384)
Proceeds from sale of capital assets	-	49,753	-	49,753
Principal paid on capital leases	-	(49,463)	-	(49,463)
Interest paid on capital leases	-	(2,222)	-	(2,222)
Insurance recoveries		61,855	8,828	70,683
Net cash used in capital				
and related financing activities	(84,564)	(811,356)	(439,713)	(1,335,633)
INVESTING ACTIVITIES				
Investment income	10,083	8,784	20,966	39,833
Net cash provided by investing activities	10,083	8,784	20,966	39,833
Net increase (decrease) in cash and investments	178,973	219,565	(22,788)	375,750
Cash and investments - beginning of year	697,390	1,017,335	1,697,266	3,411,991
Cash and investments - end of year	\$ 876,363	\$ 1,236,900	<u>\$ 1,674,478</u> <u>\$</u>	3,787,741
RECONCILIATION OF OPERATING INCOME TO				
NET CASH PROVIDED BY OPERATING ACTIVITIES:	ф 207.20 <i>С</i>	¢ 21.011	e 221.524 e	540.721
Operating income Adjustments to reconcile operating income to	\$ 297,286	\$ 21,911	\$ 221,524 \$	540,721
net cash provided by operating activities:				
Depreciation and amortization	19,761	619,471	275,109	914,341
Pension expense net of employer contributions	(5,632)	(49,660)	(88,911)	(144,203)
OPEB expense net of employer contributions	2,177	5,145	9,053	16,375
(Increase) decrease in:				
Accounts receivable	-	(321)	-	(321)
Prepaid expenses	-	-	(29,964)	(29,964)
Increase (decrease) in:  Accounts payable and accrued expenses	(61,869)	118,771	(14,393)	42,509
Compensated absences	(12,264)	5,539	21,541	14,816
Total adjustments	(57,827)	698,945	172,435	813,553
Net cash provided by operating activities	\$ 239,459		\$ 393,959 \$	
The cash provided by operating activities	Ψ 237, 737	Ψ 120,030	Ψ 3/3,/3/ Φ	1,557,277



#### DISCRETELY PRESENTED COMPONENT UNIT - MANASSAS CITY PUBLIC SCHOOLS

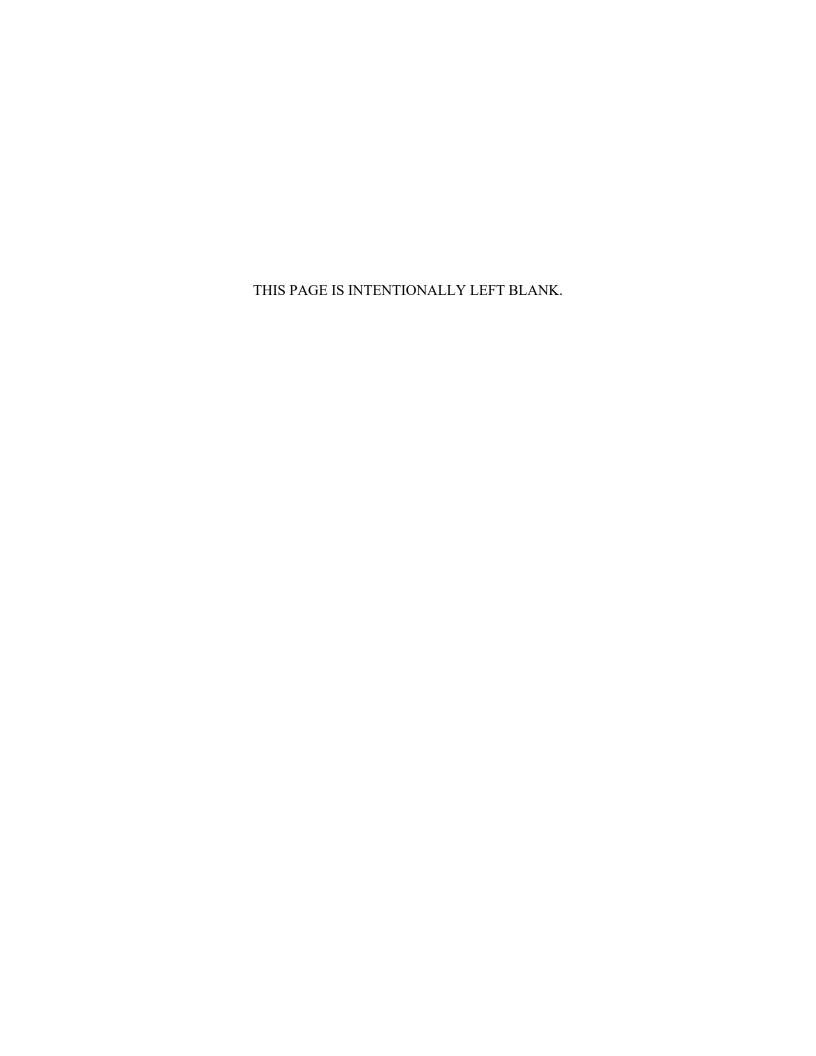
#### MAJOR GOVERNMENTAL FUNDS

- **Operating Fund** to account for and report revenues from the Federal government and the Commonwealth that are restricted and local funds which are committed by City Council for expenditures for the City's public school system.
- **Capital Projects Fund** to account for and report for bond proceeds contributed by the City which are restricted for the purchase and/or construction of major school facilities and other capital improvements.
- **Food Service Fund** to account for and report revenues from the Federal government and the Commonwealth and collected from the sales of school lunches that are restricted for expenditures of the cafeteria program in the City's schools.

#### FIDUCIARY FUNDS

**Student Activity Agency Fund** - to account for the assets held by the School Board in a trustee capacity for its students. This fund is custodial in nature (assets equal liabilities) and does not involve measurements of results of operations.

Private Purpose Trust Fund - to account for monies donated for the Nancy Lyons and E. Shreve Brent Scholarships.



#### BALANCE SHEET

#### DISCRETELY PRESENTED COMPONENT UNIT - MCPS GOVERNMENTAL FUNDS June 30, 2019

Exhibit 29

	School Operating Fund	Ca	School pital Projects Fund	F	School ood Service Fund	G	Total overnmental Funds
ASSETS							
Cash and investments	\$ 16,645,840	\$	2,435,373	\$	2,704,750	\$	21,785,963
Cash and investments - restricted	-		1,104,005		-		1,104,005
Accounts receivable	1,685,537		-		2,596		1,688,133
Due from other governments	 2,852,522				106,818		2,959,340
Total assets	\$ 21,183,899	\$	3,539,378	\$	2,814,164	\$	27,537,441
LIABILITIES Liabilities:							
Accounts payable and accrued expenses	\$ 12,745,231	\$	192,980	\$	369,124	\$	13,307,335
Retainage payable	 		37,685				37,685
Total liabilities	 12,745,231		230,665		369,124		13,345,020
FUND BALANCES							
Restricted for capital projects	-		873,340		-		873,340
Assigned	 8,438,668		2,435,373		2,445,040		13,319,081
Total fund balances	 8,438,668		3,308,713		2,445,040		14,192,421
Total liabilities and fund balances	\$ 21,183,899	\$	3,539,378	\$	2,814,164	\$	27,537,441

# CITY OF MANASSAS, VIRGINIA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION DISCRETELY PRESENTED COMPONENT UNIT - MCPS June 30, 2019

	 Exhibit 30
Total fund balances for governmental funds (Exhibit 29)	\$ 14,192,421
Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	80,266,511
Long-term liabilities, including debt payable, are not due and payable in the current period and therefore are not reported in the funds.	
Capital leases Compensated absences	(5,462,989) (2,254,073)
Financial statement elements related to pensions and other postemployment benefits are applicable to future periods and, therefore, are not reported in the funds.	
Pension related deferred outflows	10,506,846
Pension related deferred inflows	(15,517,814)
OPEB related deferred outflows	1,323,337
OPEB related deferred inflows	(1,636,259)
Net pension liability	(77,497,051)
Net other postemployment benefit liability	 (15,091,408)
Net position of governmental activities	\$ (11,170,479)

# CITY OF MANASSAS, VIRGINIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES DISCRETELY PRESENTED COMPONENT UNIT - MCPS GOVERNMENTAL FUNDS

Ex		

							Exhibit 51
	School Operating Fund	Ca	School apital Projects Fund	I	School Food Service Fund	G	Total overnmental Funds
REVENUES							
Revenues from use of money and property	\$ 109,642	\$	27,603	\$	_	\$	137,245
Fines and forfeitures	132,114		-		-		132,114
Charges for services	497,133		-		742,201		1,239,334
Intergovernmental revenues:	,				Í		
Local	55,212,570		3,000,000		-		58,212,570
Commonwealth	51,024,296				114,316		51,138,612
Federal	3,626,827		_		2,978,679		6,605,506
Total revenues	110,602,582		3,027,603		3,835,196		117,465,381
EXPENDITURES							
Current:							
Education	100,410,542		-		3,644,925		104,055,467
Capital outlay	461,097		8,170,640		-		8,631,737
Payment in lieu of debt service	5,752,841		-		-		5,752,841
Debt service:							
Principal retirement	376,303		-		-		376,303
Interest and other fiscal charges	196,475		-		-		196,475
Total expenditures	 107,197,258		8,170,640		3,644,925		119,012,823
Excess (deficiency) of revenues over							
expenditures	 3,405,324		(5,143,037)		190,271		(1,547,442)
OTHER FINANCING SOURCES (USES)							
Capital lease proceeds	461,097		5,378,195		_		5,839,292
1	 <del>, , , , , , , , , , , , , , , , , , , </del>						<u> </u>
Net change in fund balances	3,866,421		235,158		190,271		4,291,850
B 11.1	4 570 0 17		2.072.555		2.254.562		0.000.551
Fund balances - beginning	 4,572,247		3,073,555		2,254,769		9,900,571
Fund balances - ending	\$ 8,438,668	\$	3,308,713	\$	2,445,040	\$	14,192,421

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES DISCRETELY PRESENTED COMPONENT UNIT - MCPS

For the Year Ended June 30, 2019

Exhibit 32

	 EXHIBIT 32
Net change in fund balances - total governmental funds (Exhibit 31)	\$ 4,291,850
Amounts reported for governmental activities in the Statement of Activities (Exhibit 2) are different because:	
Governmental funds reported capital outlays as expenditures. However, in the Statement of of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay (\$8,637,104)	
exceeded depreciation (\$7,679,635) in the current period.	957,469
In the statement of activities, only the <i>gain or loss</i> on the sale of capital assets is reported, whereas in the governmental funds, the entire proceeds from the sale increase financial resources.	
Thus, the change in net position differs from the change in fund balances by the <i>cost</i> of the property sold.	(160,100)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the	
net effect of these differences in the treatment of long-term debt and related items.	
Capital lease proceeds	(5,839,292)
Capital lease payments	376,303
Capital lease restructure	94,028
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.	
Compensated absences	(171,297)
Governmental funds report pension contributions as expenditures. However, in the	
Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.	
Change in net OPEB liability and related items	544,116
Change in net pension liability and related items	 4,994,408
Change in net position of governmental activities	\$ 5,087,485

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL OPERATING FUND

		•			Exhib	oit 33
		Schoo	l Operat	ing Fund		
	Budgete	d Amounts			Variance w Final Budge	et -
	Original	Final		Actual	Positive (Negative	
REVENUES						
Revenue from use of money and property	\$ -	\$	- \$	109,642	\$ 109.	,642
Fines and forfeitures	-		-	132,114	132.	,114
Charges for services	489,982	489,	982	497,133	7.	,151
Intergovernmental:						
Local	54,177,160	54,366,	770	55,212,570	845.	,800
Commonwealth	52,508,191	52,811,	974	51,024,296	(1,787	,678)
Federal	3,593,090	4,060,	007	3,626,827	(433.	,180)
Total revenues	110,768,423	111,728,	733	110,602,582	(1,126	,151)
EXPENDITURES						
Current:						
Instruction	77,765,844	78,321,	702	75,258,200	3,063	,502
Administration, attendance, and health	6,404,840	6,467,	969	6,481,678		,709)
Pupil transportation	3,995,893	4,199,	593	4,199,579	•	14
Operation and maintenance	8,135,898	7,950,	869	7,789,100	161.	,769
Technology	7,257,161	7,388,	403	6,280,189	1,108	,214
Facilities	402,507	706,		401,796		,494
Capital lease payment	593,952	593,		1,033,875		,923)
Payment in lieu of debt service	5,752,840	5,752,		5,752,841		(1)
Contingency	459,488	347,		-	347.	,115
Total expenditures	110,768,423	111,728,		107,197,258	4,531	
Excess (deficiency) of revenues over						
expenditures			<u>-</u> _	3,405,324	3,405	,324
OTHER FINANCING SOURCES (USES)						
Capital lease proceeds	_		_	461,097	461.	097
Total other financing sources (uses)	_		<u> </u>	461,097	461	
Net change in fund balances	\$ -	\$	<u>-</u>	3,866,421	\$ 3,866	<u>,421</u>
Fund Balance, Beginning			_	4,572,247		
Fund Balance, Ending			<u>\$</u>	8,438,668		

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL FOOD SERVICE FUND

							Exhibit 34
	School Food Service Fund						
	Budgeted Original		Amounts		Actual	Variance with Final Budget - Positive (Negative)	
		-					
REVENUES							
Charges for services	\$	845,000	\$	845,000	742,201	\$	(102,799)
Intergovernmental:							
Commonwealth		116,178		116,178	114,316		(1,862)
Federal		3,015,100		3,015,100	2,978,679		(36,421)
Total revenues		3,976,278		3,976,278	3,835,196		(141,082)
EXPENDITURES							
Current:							
Food services		4,152,805		4,152,805	3,644,925		507,880
Total expenditures		4,152,805		4,152,805	3,644,925		507,880
Excess (deficiency) of revenues over							
expenditures		(176,527)		(176,527)	190,271		366,798
Net change in fund balances	\$	(176,527)	\$	(176,527)	190,271	\$	366,798
Fund Balance, Beginning					2,254,769		
Fund Balance, Ending					\$ 2,445,040		

# CITY OF MANASSAS, VIRGINIA STATEMENT OF CHANGES IN ASSETS AND LIABILITIES DISCRETELY PRESENTED COMPONENT UNIT SCHOOL ACTIVITY FUNDS June 30, 2019

Exhibit 35

		Balance	A 1.1%	Б	. 1		Balance
	Ju	ly 1, 2018	Additions	D	eductions	June 30, 2019	
ASSETS							
Cash:							
Osbourn High School	\$	302,726	\$ 490,070	\$	548,720	\$	244,076
Grace E. Metz Middle School		57,691	109,051		118,730		48,012
Mayfield Intermediate School		27,953	54,689		60,290		22,352
Baldwin Intermediate School		2,456	31,316		14,586		19,186
Baldwin Elementary School		32,324	46,026		56,391		21,959
Jennie Dean Elementary School		37,319	50,172		45,138		42,353
R.C. Haydon Elementary School		15,598	32,712		39,406		8,904
George C. Round Elementary School		41,722	29,121		34,698		36,145
Weems Elementary School		28,845	 58,132		53,551		33,426
Total assets	\$	546,634	\$ 901,289	\$	971,510	\$	476,413
LIABILITIES							
Amounts held for student activity funds	\$	546,634	\$ 901,289	\$	971,510	\$	476,413

# CITY OF MANASSAS, VIRGINIA COMBINING STATEMENT OF FIDUCIARY NET POSITION DISCRETELY PRESENTED COMPONENT UNIT PRIVATE-PURPOSE TRUST FUNDS June 30, 2019

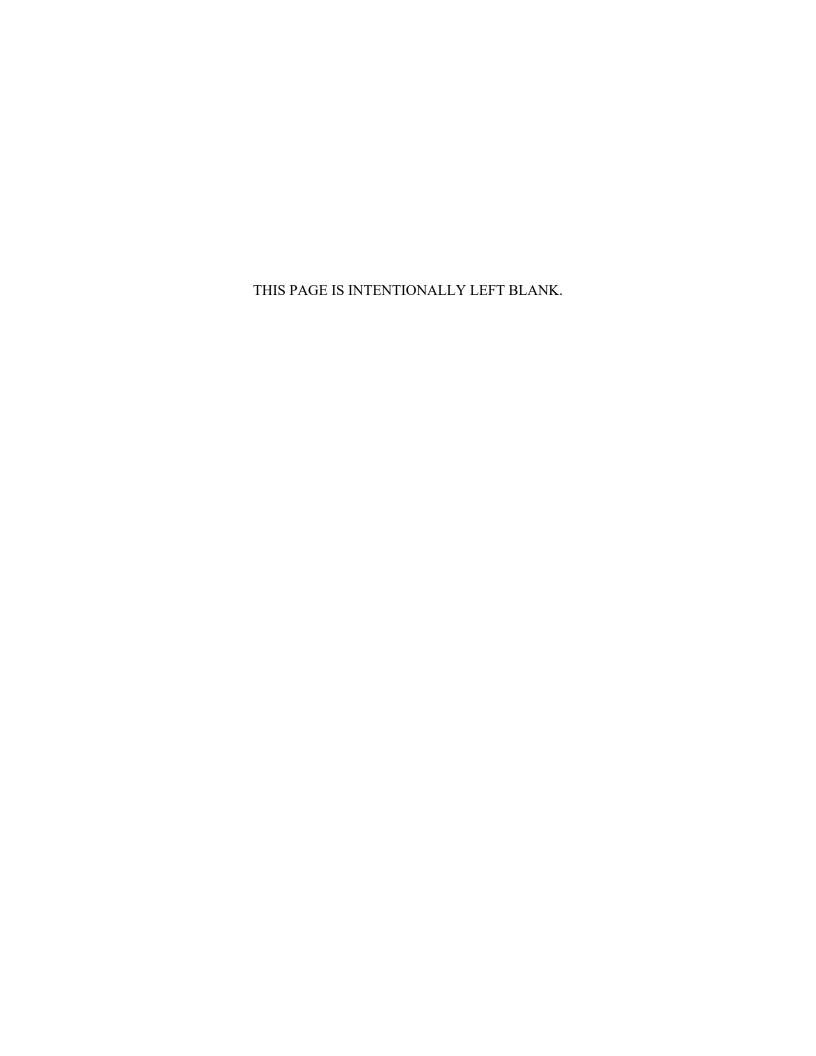
			Exhibit 36
	Nancy Lyons Scholarship Fund	E. Shreve Brent Scholarship Fund	Total
ASSETS Cash and investments	\$ 76,034	\$ 1,223,913	\$ 1,299,947
NET POSITION Held in trust	\$ 76,034	\$ 1,223,913	\$ 1,299,947

# CITY OF MANASSAS, VIRGINIA COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION DISCRETELY PRESENTED COMPONENT UNIT

#### PRIVATE-PURPOSE TRUST FUNDS

For the Year Ended June 30, 2019

					Exhibit 37		
	J			Shreve Brent cholarship Fund	Total		
ADDITIONS							
Investment earnings	\$	3,485	\$	103,066	\$ 106,551		
Total additions		3,485		103,066	 106,551		
Change in net position		3,485		103,066	106,551		
Net position - beginning		72,549		1,120,847	 1,193,396		
Net position - ending	\$	76,034	\$	1,223,913	\$ 1,299,947		



### DISCRETELY PRESENTED COMPONENT UNIT – ECONOMIC DEVELOPMENT AUTHORITY OF THE CITY OF MANASSAS, VIRGINIA

#### **ENTERPRISE FUND**

EDA Fund - to account for and report activities of the Manassas Economic Development Authority.

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#### CITY OF MANASSAS, VIRGINIA STATEMENT OF NET POSITION ECONOMIC DEVELOPMENT AUTHORITY June 30, 2019

	Exhibit 38
ASSETS	
Current assets:	
Cash and investments	\$ 850,790
Note receivable - current portion	1,420,000
Total current assets	2,270,790
Noncurrent assets:	
Note receivable - long-term portion	710,000
Total assets	2,980,790
LIABILITIES	
Current liabilities:	
Accounts payable and accrued expenses	7,859
Due to primary government, current portion	1,420,000
Total current liabilities	1,427,859
Noncurrent liabilities:	
Due to primary government	1,060,000
Total noncurrent liabilities	1,060,000
Total liabilities	2,487,859
NET POSITION	
Unrestricted	492,931
Total net position	\$ 492,931

# CITY OF MANASSAS, VIRGINIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION ECONOMIC DEVELOPMENT AUTHORITY

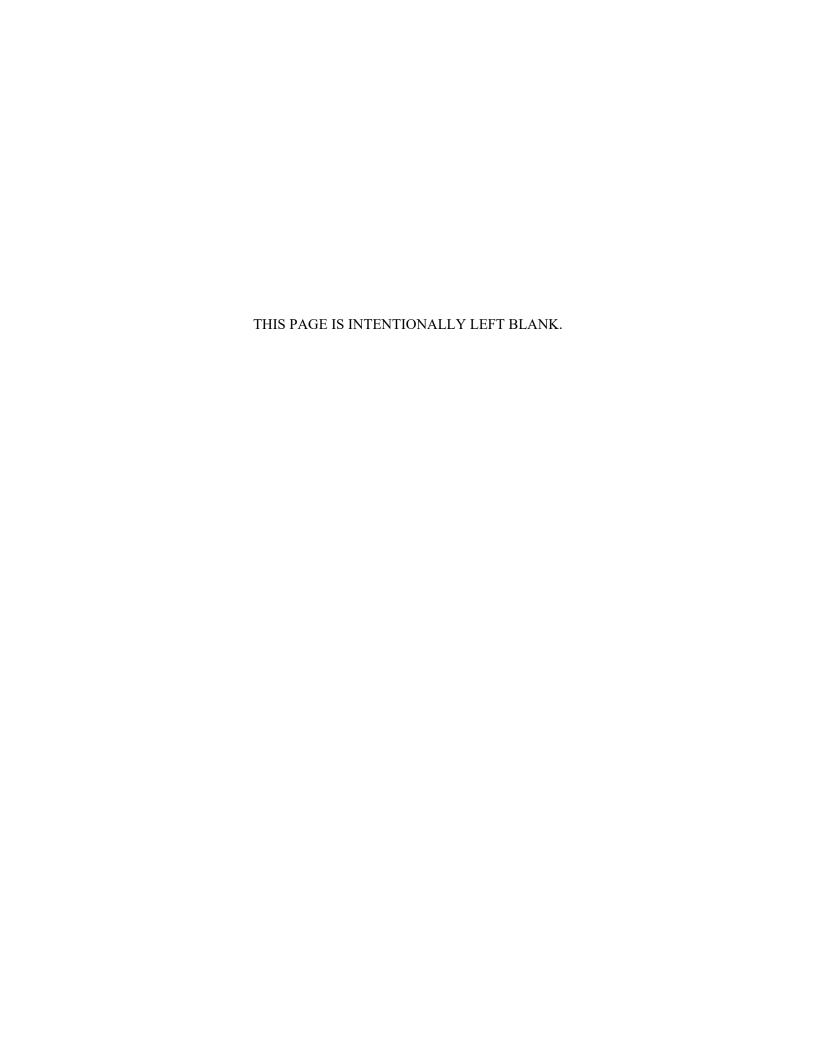
For the Year Ended June 30, 2019

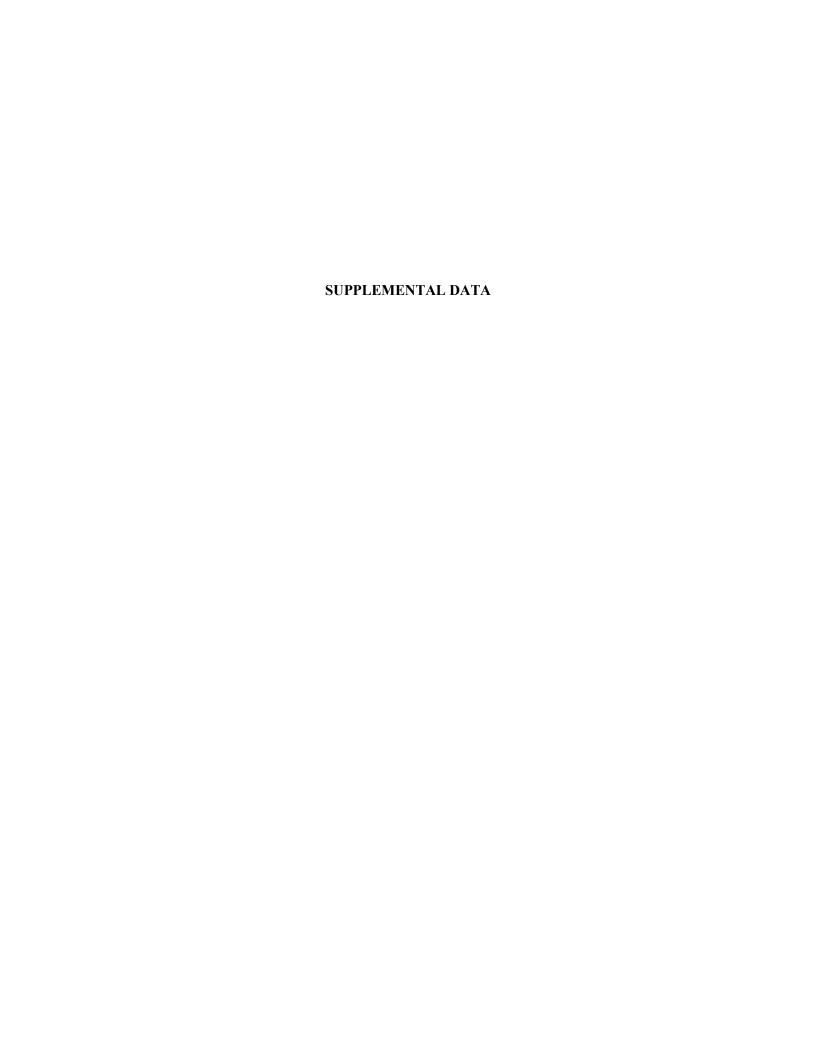
For the Year Ended June 30, 2019	Exhibit 39
OPERATING REVENUES	<b>A</b> (450
Charges for services	\$ 6,472
Total operating revenues	6,472
OPERATING EXPENSES	
Contractual services	9,914
Grants	35,000
Internal and other services	4,497
Total operating expenses	49,411
Operating loss	(42,939)
NONOPERATING REVENUES (EXPENSES)	
Investment earnings	1,967
Gain on sale of capital assets	6,164,067
Other	750
Contribution to primary government	(6,434,970)
Total nonoperating revenues (expenses)	(268,186)
Loss before transfers and contributions	(311,125)
CAPITAL CONTRIBUTIONS	272,151
Change in net position	(38,974)
Total net position - beginning	531,905
Total net position - ending	\$ 492,931

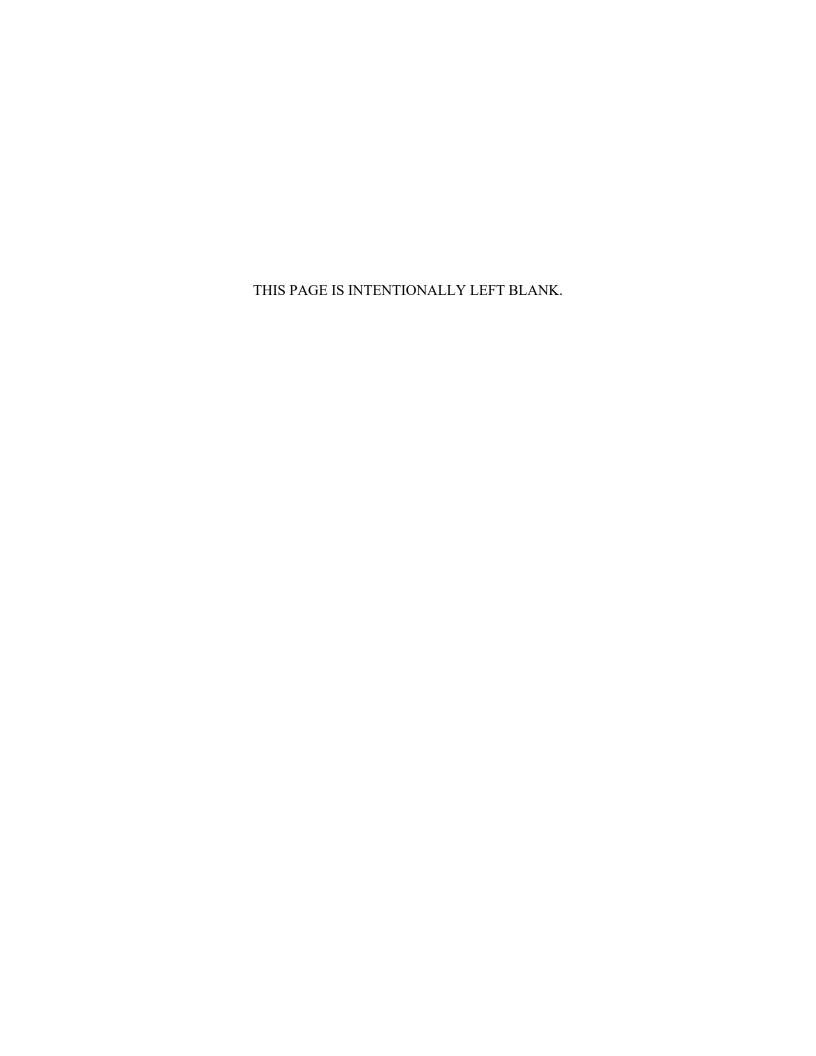
#### CITY OF MANASSAS, VIRGINIA STATEMENT OF CASH FLOWS ECONOMIC DEVELOPMENT AUTHORITY

For the Year Ended June 30, 2019

For the Year Ended June 30, 2019	
	Exhibit 40
OPERATING ACTIVITIES	¢ (472
Cash received from customers and users	\$ 6,472
Cash paid to suppliers  Cash paid to grantees	(2,055)
	(35,000)
Payments for interfund services used	(4,497)
Net cash used in operating activities	(35,080)
NONCAPITAL FINANCING ACTIVITIES	
Contribution to primary government	(4,383,072)
Net cash used in noncapital	
financing activities	(4,383,072)
CAPITAL AND RELATED FINANCING ACTIVITIES	
Purchases of capital assets	(419,782)
Proceeds from sale of capital assets	4,015,984
Payments received on notes receivable	1,138,118
Insurance recoveries	750
Net cash provided by capital	
and related financing activities	4,735,070
INVESTING ACTIVITIES	
Interest earnings	1,967
Net cash provided by investing activities	1,967
Net increase in cash and investments	318,885
Cash and investments - beginning of year	531,905
Cash and investments - end of year	\$ 850,790
Cash and cash equivalents is comprised of the following:	
Cash and investments	\$ 850,790
Total	\$ 850,790
RECONCILIATION OF OPERATING LOSS TO NET CASH	
USED IN OPERATING ACTIVITIES:	
Operating loss	\$ (42,939)
Adjustments to reconcile operating loss to	
net cash used in operating activities:	
Increase (decrease) in:	7.050
Accounts payable and accrued expenses	7,859
Total adjustments	7,859
Net cash used in operating activities	\$ (35,080)
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES:	
Capital contributions	\$ 272,151
Sale of capital assets financed with note receivable	\$ 2,840,000
or suprime access intaineed with note receivable	2,010,000





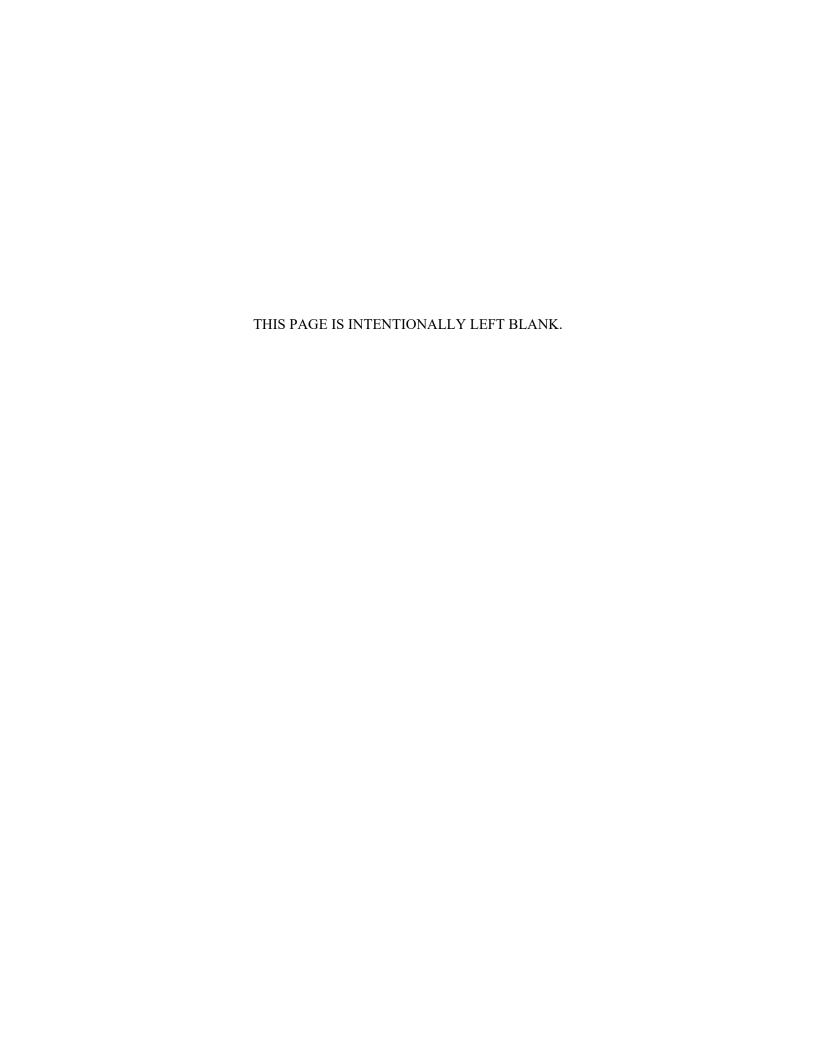


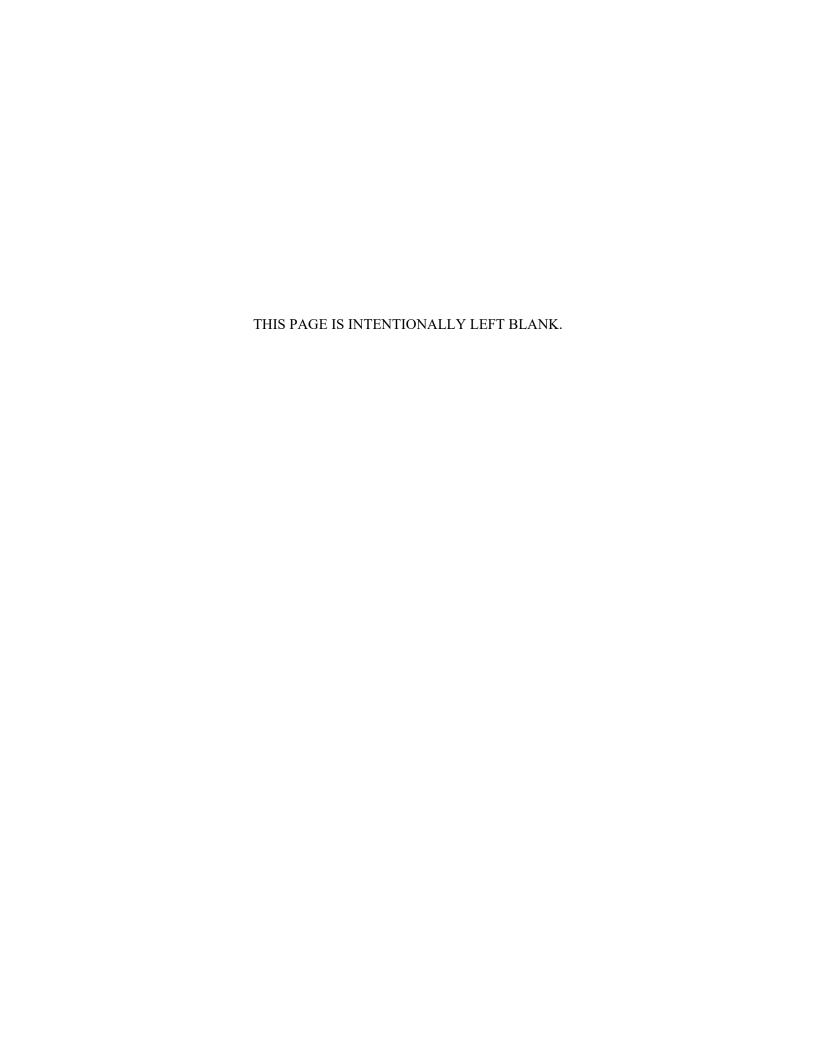
#### STATISTICAL SECTION

This part of the City of Manassas's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Contents	Pages
Financial Trends – Tables 1 – 5  These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	129-134
Revenue Capacity – Tables 6 – 10  These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.	135-139
Debt Capacity – Tables 11 – 13  These schedules contain trend information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	140-142
Demographic and Economic Information – Tables 14 – 15  These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place	143-144
Operating Information – Tables 16 – 18  These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and activities it performs	145-147

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.





#### Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

			Fiscal Year		
	2010	2011	2012	2013	2014
Governmental activities					
Net investment in capital assets	\$ 187,167,835	\$ 187,046,616	\$ 190,610,490	\$ 192,612,544	\$ 239,215,472
Restricted	1,905,999	4,863,154	681,134	100,000	100,000
Unrestricted	(16,284,557)	(13,758,457)	(5,238,442)	(2,884,806)	(2,607,237)
Total governmental activities net	# 150 500 255	Ф 150 151 212	A 104 052 102	Ф 100 007 700	ф. 22.6 <b>д</b> 00. 22.5
position	\$ 172,789,277	\$ 178,151,313	\$ 186,053,182	\$ 189,827,738	\$ 236,708,235
Business-type activities					
Invested in capital assets,					
Net investment in capital assets	\$ 76,572,357	\$ 74,485,176	\$ 82,091,882	\$ 88,046,880	\$ 86,301,566
Restricted	54,724	3,060,310	-	-	-
Unrestricted	34,206,399	45,688,265	51,375,758	51,403,397	44,362,216
Total business-type activities net					
position	\$ 110,833,480	\$ 123,233,751	\$ 133,467,640	\$ 139,450,277	\$ 130,663,782
Total primary government					
Net investment in capital assets	\$ 263,740,192	\$ 261,531,792	\$ 272,702,372	\$ 280,659,424	\$ 325,517,038
Restricted	1,960,723	7,923,464	681,134	100,000	100,000
Unrestricted	17,921,842	31,929,808	46,137,316	48,518,591	41,754,979
Total primary government net		<b>*</b> 201 205 061	A 240 520 022	<b>* ***</b>	A 2 < 7 2 7 2 7 2 7 1 7 1
position	\$ 283,622,757	\$ 301,385,064	\$ 319,520,822	\$ 329,278,015	\$ 367,372,017
C C DI	1. 6.1 1				
Component unit - Manassas City Pub		¢ 51 214 420	¢ 40.005.506	ф. 46 <b>2</b> 06 <b>5</b> 00	e 46.510.024
Net investment in capital assets Restricted	\$ 53,900,305	\$ 51,214,420	\$ 49,095,596	\$ 46,206,590	\$ 46,519,834
Unrestricted	2 795 225	4 700 227	4 500 515	4 242 720	3,535,677
Unrestricted	3,785,225	4,788,337	4,598,515	4,343,729	5,504,087
Total component unit net position	\$ 57,685,530	\$ 56,002,757	\$ 53,694,111	\$ 50,550,319	\$ 55,559,598
Component unit - Manassas Economi	a Davalanmant Aut	havity			
Net investment in capital assets	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted	φ <u>-</u>	φ -	φ <del>-</del>	φ -	φ - -
Unrestricted	-	_	_	_	_
Total component unit net position	\$ -	\$ -	\$ -	\$ -	\$ -
Total component and net position	Ψ	Ψ	Ψ	Ψ	Ψ
Total reporting unit					
Net investment in capital assets	\$ 274,972,222	\$ 273,768,712	\$ 286,415,968	\$ 294,871,514	\$ 340,042,372
Restricted	1,960,723	8,023,464	681,134	100,000	3,635,677
Unrestricted	64,375,342	75,595,645	86,117,831	84,856,820	79,253,566
Total reporting unit not position	\$ 341,308,287	¢ 257 207 021	\$ 272 214 022	¢ 270 929 224	\$ 422,931,615
Total reporting unit net position	\$ 341,308,28/	\$ 357,387,821	\$ 373,214,933	\$ 379,828,334	p 422,931,013

Source: City of Manassas Comprehensive Annual Financial Report

Notes: (1) GASB Statement No. 75 was adopted in fiscal year 2018.

Fiscal years 2010 through 2015 are presented as restated.

The sum of Net investment in capital assets of the primary government and the component unit does not equal Net investment in capital assets of the total reporting unit, because the debt related to the component unit is reflected in the primary government's general governmental activities reducing Unrestricted net position. The assets are reflected in the component unit as Net investment in capital assets. The total reporting unit matches the assets with the debt and reports the net amount of the Net investment in capital assets. The total adjustment was \$53,190,030 in FY19, \$56,745,152 in FY 2018, \$56,896,406 in FY 2017, \$49,788,683 in FY 2016, \$32,206,777 in FY 2015, \$31,994,500 in FY 2014, \$31,994,500 in FY 2013, \$35,382,000 in FY 2012, \$38,977,500 in FY 2011, and \$42,668,275 in FY 2010.

Table 1

#### Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

			Fiscal Year		
	2015	2016	2017	2018 (1)	2019
					_
\$	237,659,136	\$ 238,106,151	\$ 224,620,939	\$ 225,362,179	\$ 224,763,548
	961,775	321,190	253,104	244,257	252,492
	(59,515,691)	(44,183,664)	(27,689,919)	(21,326,052)	3,855,731
\$	179,105,220	\$ 194,243,677	\$ 197,184,124	\$ 204,280,384	\$ 228,871,771
\$	91,017,431	\$ 90,521,955	\$ 100,501,797	\$ 105,057,529	\$ 107,578,521
Ф	1,116,832	1,170,439	2,138,217	2,017,150	820,295
	41,786,999	42,640,924	49,382,877	56,076,216	64,449,485
	41,700,777	72,070,727	77,362,677	30,070,210	04,442,403
\$	133,921,262	\$ 134,333,318	\$ 152,022,891	\$ 163,150,895	\$ 172,848,301
\$	328,676,567	\$ 328,628,106	\$ 325,122,736	\$ 330,419,708	\$ 332,342,069
	2,078,607	1,491,629	2,391,321	2,261,407	1,072,787
	(17,728,692)	(1,542,740)	21,692,958	34,750,164	68,305,216
\$	313,026,482	\$ 328,576,995	\$ 349,207,015	\$ 367,431,279	\$ 401,720,072
\$	50,714,094	\$ 74,381,016	\$ 79,206,749	\$ 78,653,662	\$ 74,572,858
Ψ	35,840,374	11,233,318	4,985,005	1,400,803	1,104,005
	(84,983,251)	(85,381,758)	(86,202,600)	(96,312,429)	(86,847,342)
\$	1,571,217	\$ 232,576	\$ (2,010,846)	\$ (16,257,964)	\$ (11,170,479)
					_
\$	-	\$ -	\$ -	\$ -	\$ -
	-	-	-	-	-
\$	-	\$ -	\$ 591,714 \$ 591,714	\$ 531,905 \$ 531,905	\$ 492,931 \$ 492,931
Ф		<b>J</b> -	\$ 591,714	\$ 531,905	\$ 492,931
\$	347,183,884	\$ 353,220,439	\$ 347,433,079	\$ 352,328,218	\$ 353,724,897
	37,918,981	12,724,947	7,376,326	3,662,210	2,176,792
	(70,505,166)	(37,135,815)	(7,021,522)	(4,285,208)	35,140,835
\$	314,597,699	\$ 328,809,571	\$ 347,787,883	\$ 351,705,220	\$ 391,042,524

# Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	(accru	al basis of accour							
Fiscal Year									
	2010	2011	2012	2013	2014				
Expenses									
Governmental activities:									
General government	\$ 8,473,478	\$ 8,411,567	\$ 8,339,202	\$ 8,864,313	\$ 8,889,060				
Public safety	24,539,618	24,460,979	25,608,165	28,575,011	28,751,948				
Public works	9,405,335	8,435,069	8,496,181	8,905,254	10,001,107				
Health and human services	7,973,696	7,490,361	7,046,876	7,046,417	7,873,882				
Culture, recreation, development	6,138,833	6,731,424	5,966,162	5,806,374	5,366,949				
Education	47,592,844	47,123,718	48,125,649	48,014,667	57,448,414				
Interest on long term debt	2,605,659	2,758,789	2,421,533	2,170,239	2,144,525				
Bond issuance costs	-			-	-				
Total governmental activities	106,729,463	105,411,907	106,003,768	109,382,275	120,475,885				
Business-type activities:									
Electric	51,914,838	59,998,016	65,718,110	61,360,909	66,181,787				
Water	6,989,962	6,849,916	7,330,693	8,276,499	7,745,000				
Sewer	12,138,037	11,976,128	12,091,241	12,392,026	12,618,910				
Airport	3,392,717	3,369,665	3,505,497	3,563,277	3,548,396				
Solid Waste	2,868,737	2,957,779	3,058,172	3,117,943	3,191,138				
City Square Pavilion	317,848	370,416	345,831	316,921	328,600				
Candy Factory	191,763	199,396	212,488	198,263	198,763				
Parking Garage	-	-	38,409	43,863	40,189				
Stormwater	-	-	-	-	_				
Telecommunications	521,024	-	-	-	-				
Total business-type activities	78,334,926	85,721,316	92,300,441	89,269,701	93,852,783				
Total primary government	\$ 185,064,389	\$ 191,133,223	\$ 198,304,209	\$ 198,651,976	\$ 214,328,668				
Program Revenues Governmental activities: Charges for services:									
General government	\$ 463,437	\$ 769,067	\$ 1,458,699	\$ 793,268	\$ 965,601				
Public safety	1,909,779	1,755,053	1,853,608	1,912,366	1,835,901				
Public works	643,891	865,261	1,319,174	1,453,769	965,091				
Health and human services	33,348	38,807	41,545	36,150	37,549				
Culture, recreation, development	406,412	405,456	403,140	436,111	602,636				
Operating grants/contributions	8,804,363	11,968,013	11,780,598	7,851,624	7,568,603				
Capital grants/contributions	-	-	-	211,730	46,562,063				
Total governmental activities	12,261,230	15,801,657	16,856,764	12,695,018	58,537,444				
Business-type activities: Charges for services:									
Electric	54,968,258	63,213,305	65,345,470	61,766,073	63,967,176				
Water	10,301,071	10,760,754	11,839,939	10,721,365	9,680,679				
Sewer	12,091,738	14,260,452	14,508,871	14,588,115	14,174,279				
Airport	2,080,115	2,134,108	2,292,410	2,330,193	2,388,024				
Solid Waste	2,896,323	2,916,356	3,002,388	3,125,895	3,164,902				
City Square Pavilion	13,526	16,787	22,920	19,764	23,816				
Candy Factory	27,984	30,397	27,464	29,484	27,984				
Parking Garage	-	-	2,331	23,064	30,136				
Stormwater	_	_	, -						
Telecommunications	325,228	-	-	-	-				
Operating grants/contributions	1,652,441	289,574	151,253	90,738	121,607				
Capital grants/contributions	6,612,727	6,019,525	7,008,212	4,764,229	2,254,331				
Total business-type activities	90,969,411	99,641,258	104,201,258	97,458,920	95,832,934				
Total primary government	\$ 103,230,641	\$ 115,442,915	\$ 121,058,022	\$ 110,153,938	\$ 154,370,378				
printary 80 · strintont	÷ 100,200,011	\$ 110,112,710	\$ 121,000,022	\$ 110,100,700	\$ 10.,570,570				

Table 2, Page 2 of 4

# Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

(accrual basis of accounting)											
Fiscal Year 2015 2016 2017 2018 2019											
	2015		2016		2017		2018		2019		
\$	9,713,211	\$	9,416,657	\$	9,317,421	\$	9,113,451	\$	9,436,777		
Ψ	29,046,682	Ψ	29,590,090	Ψ	29,347,211	Ψ	30,135,534	Ψ	31,294,979		
	10,021,004		10,271,259		11,242,030		12,362,448		12,544,115		
	8,226,526		7,803,369		8,094,092		8,416,497		8,504,736		
	5,922,737		6,674,897		7,909,986		7,507,275		7,335,760		
	90,297,919				57,870,687		56,477,145		58,212,570		
			53,559,758 2,895,236						2,637,240		
	2,652,212		2,693,230		2,899,640		2,801,905				
	456,903		120 211 266		393,281		126 914 255		181,966		
	156,337,194		120,211,266		127,074,348		126,814,255		130,148,143		
	49,418,170		39,930,487		37,573,386		37,636,140		38,196,702		
	6,530,807		7,963,709		7,870,578		8,031,152		7,800,929		
	12,833,037										
			13,041,741		15,974,768		12,653,486		13,125,506		
	4,172,683		4,014,417		4,277,596		3,990,689		4,240,422		
	3,400,730		3,346,175		2,769,954		2,879,907		3,072,480		
	302,350		=		-		-		-		
	198,763		-		-		-		-		
	42,383		-		-		-		-		
	348,923		616,603	516,603 1,178,358 1,766,011			1,603,506				
	-		-		-		-		-		
	77,247,846		68,913,132		69,644,640		66,957,385		68,039,545		
\$	233,585,040	\$	189,124,398	\$	196,718,988	\$	193,771,640	\$	198,187,688		
\$	794,125	\$	793,509	\$	211,599	\$	229,448	\$	145,676		
•	2,038,460	•	1,850,687	•	1,682,680	•	1,915,546	-	1,852,043		
	632,645		502,017		427,517		1,374,423		1,531,692		
	35,950		35,946		35,946		35,946		-		
	621,092		312,517		1,313,428		1,050,364		1,310,200		
	7,659,004		7,619,603		8,003,903		8,797,776		8,774,906		
	2,338,510		3,516,026		2,636,725		2,159,714		3,663,593		
	14,119,786		14,630,305		14,311,798		15,563,217		17,278,110		
	17,117,/00		17,030,303		17,311,/90		13,303,41/		17,270,110		
	49,504,961		41,435,005		40,796,452		43,482,903		43,560,183		
	9,145,951		9,763,189		10,139,090		10,692,383		10,451,828		
	14,000,269		13,849,101		15,161,560		16,046,193		15,153,685		
	2,411,487		2,343,785		2,779,185		2,842,173		3,198,829		
	3,297,110		3,399,806		3,409,022		3,426,120		3,533,728		
	26,482		-		-		-		-		
	27,984		_		_		_		_		
	28,292		_		_		_		_		
	582,275		1,170,288		1,177,660		1,299,839		1,421,254		
			1,1,0,200		1,1,1,000		1,2//,00/		1, .21,201		
	_		-		-		-		-		
	61,649		126,842		65,507		88,789		94,763		
	61,649 6,730,158		126,842 2,591,237		65,507 3,591,414		88,789 2,774,579		94,763 2,241,678		

### Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	2010	2011	2012	2013	2014
Net revenue (expenses)					
Governmental activities	\$ (94,468,233)	\$ (89,610,250)	\$ (89,147,004)	\$ (96,687,257)	\$ (61,938,441)
Business-type activities	 12,634,485	13,919,942	11,900,817	8,189,219	1,980,151
Total primary government	\$ (81,833,748)	\$ (75,690,308)	\$ (77,246,187)	\$ (88,498,038)	\$ (59,958,290)
General revenues and other					
Governmental activities:					
Taxes	\$ 77,135,239	\$ 77,640,223	\$ 79,587,120	\$ 82,026,887	\$ 86,865,855
Unrestricted grants	8,117,505	8,204,284	7,926,918	8,052,773	8,159,679
Other	3,252,349	2,594,066	2,362,609	3,080,490	2,911,774
Payment from MCPS	5,637,807	5,410,273	5,263,956	4,913,003	4,792,911
Special item	-	-	-	-	-
Transfers	1,195,914	1,123,440	1,908,270	2,388,660	4,679,697
Total governmental activities	95,338,814	94,972,286	97,048,873	100,461,813	107,409,916
Business-type activities:					
Unrestricted investment earnings	115,836	90,745	60,707	73,908	60,294
Other	105,722	(486,976)	180,635	108,169	194,033
Transfers	(1,195,914)	(1,123,440)	(1,908,270)	(2,388,660)	(4,679,697)
Total business-type activities	 (974,356)	(1,519,671)	 (1,666,928)	(2,206,583)	(4,425,370)
Total primary government	\$ 94,364,458	\$ 93,452,615	\$ 95,381,945	\$ 98,255,230	\$ 102,984,546
Changes in Net Position					
Governmental activities	\$ 870,581	\$ 5,362,036	\$ 7,901,869	\$ 3,774,556	\$ 45,471,475
Business-type activities	11,660,129	12,400,271	10,233,889	5,982,636	(2,445,219)
Total primary government	\$ 12,530,710	\$ 17,762,307	\$ 18,135,758	\$ 9,757,192	\$ 43,026,256

Source: City of Manassas Comprehensive Annual Financial Report Note: Fiscal years 2010 through 2014 are presented as restated.

Because information to restate prior years is not readily available, the prior year comparative information included in this discussion and analysis related to pensions and OPEB has not been restated.

Prior to 2015, Bond issuance costs were combined with Interest on long term debt.

Stormwater utility enterprise fund commenced January 1, 2015.

#### Table 2, Page 4 of 4

# Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year			
2015	2016	2017	2018	2019
_	_	_	_	
\$ (142,217,408)	\$ (105,580,961)	\$ (112,762,550)	\$ (111,251,038)	\$ (112,870,033)
8,568,772	5,766,121	7,475,250	13,695,594	11,616,403
\$ (133,648,636)	\$ (99,814,840)	\$ (105,287,300)	\$ (97,555,444)	\$ (101,253,630)
\$ 91,654,559	\$ 96,104,367	\$ 100,087,789	\$ 102,129,438	\$ 107,753,210
8,090,939	8,104,957	8,032,305	7,980,187	7,837,841
2,737,775	3,699,314	3,623,874	4,953,013	13,202,970
5,000,876	7,341,400	7,255,184	7,357,675	5,752,841
-	_	5,789,202	-	-
493,575	5,469,380	(9,884,832)	4,351,560	2,914,558
107,977,724	120,719,418	114,903,522	126,771,873	137,461,420
51,716	96,549	237,030	500,672	937,942
1,955,666	18,766	92,461	76,194	57,619
(493,575)	(5,469,380)	9,884,832	(4,351,560)	(2,914,558)
1,513,807	(5,354,065)	10,214,323	(3,774,694)	(1,918,997)
\$ 109,491,531	\$ 115,365,353	\$ 125,117,845	\$ 122,997,179	\$ 135,542,423
\$ (34,239,684)	\$ 15,138,457	\$ 2,140,972	\$ 15,520,835	\$ 24,591,387
10,082,579	412,056	17,689,573	9,920,900	9,697,406
\$ (24,157,105)	\$ 15,550,513	\$ 19,830,545	\$ 25,441,735	\$ 34,288,793

# Program Revenues by Function/Program Last Ten Fiscal Years (accrual basis of accounting)

			]	Fiscal Year				
	2010	2011		2012		2013	_	2014
Primary Government:								
Governmental activities:								
General government	\$ 778,728	\$ 1,025,292	\$	1,718,270	\$	1,078,275	\$	1,249,770
Public safety	2,876,241	3,027,236		6,681,747		3,450,067		2,415,567
Public works	4,771,216	7,521,426		4,717,284		5,046,339		51,042,204
Health and human services	3,428,633	3,317,247		3,320,815		2,671,226		3,222,267
Culture, recreation, development	406,412	910,456		418,648		449,111		607,636
Total governmental activities	12,261,230	15,801,657		16,856,764		12,695,018		58,537,444
Business-type activities:								
Electric	54,974,184	64,622,214		65,993,354		61,801,837		63,967,176
Water	10,301,972	13,859,866		16,065,286		10,755,883		9,777,191
Sewer	12,091,738	14,260,452		14,572,682		14,588,115		14,194,383
Airport	9,073,997	3,439,671		4,240,026		7,030,452		4,639,027
Solid waste	2,902,852	2,922,060		3,008,923		3,135,325		3,173,221
Stormwater	-	-		-		-		-
Other business-type activites	366,738	47,184		52,715		72,312		81,936
Total business-type activities	89,711,481	99,151,447		103,932,986		97,383,924		95,832,934
Total primary government	\$ 101,972,711	\$ 114,953,104	\$	120,789,750	\$	110,078,942	\$	154,370,378
Component unit:								
Manassas city public schools	\$ 41,209,426	\$ 41,674,204	\$	45,070,026	\$	49,018,321	\$	49,444,533
Total component unit	\$ 41,209,426	\$ 41,674,204	\$	45,070,026	\$	49,018,321	\$	49,444,533
Total component unit	\$ 41,209,420	3 41,074,204	φ	43,070,020	Ф	49,010,321	Ф	49,444,333
			]	Fiscal Year				
Puimany Covernments	2015	2016		2017		2018	_	2019
Primary Government:								
Governmental activities:	Φ 1.100.6 <b>2</b> 0	Φ 1.004.216	Φ.	400.071	Φ	512 001	Φ.	121 122
General government	\$ 1,109,629	\$ 1,094,316	\$	480,971	\$	513,881	\$	431,433
Public safety	2,519,179	2,272,860		2,131,198		2,440,825		2,479,089
Public works	6,512,926	7,694,846		6,810,694		7,535,871		9,082,014
Health and human services	3,321,128	3,207,416		3,389,161		3,837,530		3,778,403
Culture, recreation, development	656,924	360,867		1,499,774		1,235,110		1,507,171
Total governmental activities	14,119,786	14,630,305		14,311,798		15,563,217	—	17,278,110
Business-type activities:								
Electric	49,191,776	41,435,005		40,797,765		43,482,903		43,560,183
Water	9,178,718	10,248,905		10,752,433		10,887,855		11,338,935
Sewer	14,050,269	14,191,079		15,406,686		16,511,344		15,516,785
Airport	8,694,904	4,205,969		3,689,615		5,013,953		4,273,682
Solid waste	3,305,418	3,408,207		3,417,116		3,434,013		3,545,109
Stormwater	582,275	1,189,088		3,056,275		1,322,911		1,421,254
	82,758			3,030,273		1,322,911		1,421,234
Other business-type activities Total business-type activities	85,086,118	74,679,253		77,119,890		80,652,979		79,655,948
Total primary government	\$ 99,205,904	\$ 89,309,558	\$	91,431,688	\$	96,216,196	\$	96,934,058
rotal primary government	φ 22,202,304	ψ 02,302,336	φ	71,731,000	Ф	70,210,170	Φ	70,734,030
Component unit:								
Manassas city public schools	\$ 52,919,173	\$ 54,042,434	\$	56,485,887	\$	57,456,694	\$	58,983,452
M				104 212		( (24		278 622
Manassas economic development authority Total component unit	\$ 52,919,173	\$ 54,042,434		184,312 56,670,199		6,624 57,463,318		278,623 59,262,075

Source: City of Manassas Comprehensive Annual Financial Report

#### Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

n: \$	<b>2010</b> 4,867,143
	4,867,143
\$	4,867,143
\$	4,867,143
	2,245,748
	13,891,163
\$ 2	21,004,054
\$	2,882,100
	1,567,040
	2,144,276
\$	6,593,416
	\$

Fiscal Year

	2011	2012	2013		2014		2015	2016		2017	2018	2019
Post-GASB 54 implementation	n:											
General fund												
Nonspendable	\$ 950,239	\$ 1,450,187	\$ 410,693	\$	395,877	\$	574,599	\$ 1,421,998	\$	89,610	\$ 203,183	\$ 304,439
Restricted	2,999,143	2,575,633	2,982,051		2,448,897		2,142,060	1,618,882		840,093	984,556	710,692
Committed	7,505,941	7,033,509	5,234,941		4,978,410		5,535,887	6,107,607		10,743,996	13,004,378	14,872,919
Assigned	-	-	-		-		109,024	1,582,285		2,644,758	2,545,999	4,997,705
Unassigned	11,878,166	12,193,722	12,136,198		12,665,075		13,145,824	15,842,498		16,768,856	17,211,952	18,190,341
Total general fund	\$ 23,333,489	\$ 23,253,051	\$ 20,763,883	\$ 2	20,488,259	\$ 2	21,507,394	\$ 26,573,270	\$ 3	31,087,313	\$ 33,950,068	\$ 39,076,096
												<u>.</u>
All other governmental funds												
Nonspendable:												
Permanent fund principal	\$ 100,000	\$ 100,000	\$ 100,000	\$	100,000	\$	100,000	\$ 100,000	\$	100,000	\$ 100,000	\$ 100,000
Other	-	-	-		-		-	-		3,056	-	-
Restricted, reported in:												
Special revenue funds	2,608,460	3,537,436	3,286,743		4,042,312		4,777,208	5,522,790		5,740,288	5,126,749	5,636,050
Capital projects funds	4,863,154	581,134	-		2,769,038		2,231,656	360,254		10,402,581	7,837,968	36,155,953
Permanent fund	83,279	70,543	70,813		156,607		161,775	171,190		153,104	144,257	152,492
Committed, reported in:												
Special revenue funds	205,046	249,146	284,054		320,101		281,008	-		-	-	-
Capital projects funds	225,600	4,114,451	5,380,519		6,692,577		6,097,446	10,328,432		16,077,960	17,488,450	21,183,153
Debt service fund	-	_	-		-		-	68,051		674,932	3,155,030	6,091,342
Assigned, reported in:												
Special revenue funds	-	_	-		-		-	-		-	38,570	35,650
Capital projects funds	-	_	-		-		-	-		-	3,457,693	7,726,381
Unassigned	(2,705,080)	(7,589)	(6,064)		(4,482)		(3,632)	-		-	-	(36,229)
Total all other												
governmental funds	\$ 5,380,459	\$ 8,645,121	\$ 9,116,065	\$	14,076,153	\$	13,645,461	\$ 16,550,717	\$ 3	33,151,921	\$ 37,348,717	\$ 77,044,792

Note: The City implemented GASB Statement 54 beginning with fiscal year 2011 - see Note 1 in the Notes to the Basic Financial Statements section of the report.

# Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

					F	iscal Year		
		2010		2011		2012	2013	2014
Revenues								
General property taxes	\$	63,697,942	\$	62,613,605	\$	63,518,398	\$ 64,499,818	\$ 69,152,354
Other local taxes		14,897,257		16,045,899		16,593,452	17,516,677	17,703,001
Permits, fees, licenses		923,525		784,597		779,823	929,999	796,896
Fines and forfeitures		521,655		633,285		793,663	803,283	637,403
Use of money and property		276,216		324,979		287,212	284,224	286,872
Charges for services		1,144,351		1,072,428		1,097,365	1,140,610	1,221,953
Payment in lieu of debt service		5,637,807		5,410,273		5,263,956	4,913,003	4,792,911
Recovered costs		1,973,170		1,973,170		1,887,460	1,922,080	1,951,150
Miscellaneous		1,401,785		1,350,794		2,405,303	2,563,751	2,304,867
Contribution from component unit		-		-		-	-	=
Intergovernmental		16,921,868		20,101,400		19,707,516	16,116,127	18,019,681
Total Revenues		07,395,576	1	10,310,430		112,334,148	110,689,572	116,867,088
Expenditures								
General government administration		8,087,758		8,126,487		8,175,771	8,711,499	8,668,542
Public safety		23,619,295		23,838,881		25,150,135	28,109,517	28,617,782
Public works		5,312,789		4,158,164		3,954,503	4,381,295	4,787,857
Health and human services		7,976,335		7,458,336		7,032,635	7,034,040	7,834,030
Culture, recreation		5,735,016		6,369,224		5,661,189	5,521,613	5,109,182
Education		47,592,844		47,123,718		48,125,649	48,014,667	51,334,432
Non Departmental								
Capital outlay		4,308,676		8,964,479		5,460,088	5,796,525	7,355,398
Debt service		, ,		, ,		, ,	, ,	, ,
Principal retirement		5,285,032		4,827,350		5,058,445	4,911,579	4,946,984
Interest and fiscal charges		2,721,773		2,811,252		2,403,570	2,234,419	2,131,062
Bond Issuance costs		-		-		-	-	-
Total expenditures	1	10,639,518	1	13,677,891		111,021,985	114,715,154	120,785,269
Excess (deficiency) of revenues								
over (under) expenditures	\$	(3,243,942)	\$	(3,367,461)	\$	1,312,163	\$ (4,025,582)	\$ (3,918,181)
Other financing sources (uses)		10 205 212		4 215 902		0.050.272	7 420 151	0.270.750
Transfers in		10,305,313		4,315,802		8,058,273	7,439,151	8,370,750
Transfers out		(9,530,605)		(3,270,466)		(6,186,212)	(5,628,361)	(3,812,053)
Issuance of debt		2,200,000		21,539,489		-	-	3,814,050
Premium on bonds		67,663		2,553,885		-	-	178,380
Payment to refunded bond escrow ag	(	-	(	(20,654,771)		-	-	-
Capital lease		-		-		-	196,568	-
Other								 51,518
Total other financing sources (uses)		3,042,371		4,483,939		1,872,061	2,007,358	8,602,645
Net change in fund balance	\$	(201,571)	\$	1,116,478	\$	3,184,224	\$ (2,018,224)	\$ 4,684,464
G				· · · · · · · · · · · · · · · · · · ·		·		
Debt service as a percentage							_	
of noncapital expenditures		7.5%		7.3%		7.1%	6.6%	6.2%

Source: City of Manassas Comprehensive Annual Financial Report

Note: Capital outlay for fiscal years 2005, 2006, 2007 and 2008 are represented as restated.

Prior to 2015, Bond issuance costs were combined with Interest and fiscal charges.

Table 5

# Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

2015	2017	2017	2010	2010
2015	2016	2017	2018	2019
73,313,910	\$ 76,770,693	\$ 78,422,645	\$ 83,648,432	\$ 86,027,503
17,944,186	19,123,123	20,162,055	18,878,986	21,768,072
944,973	654,822	1,154,234	877,351	1,120,144
668,975	751,006	713,756	713,993	733,095
307,417	405,509	662,021	1,098,388	2,739,637
1,194,458	1,267,011	1,193,427	1,394,714	1,237,790
5,000,876	7,341,400	7,255,184	7,357,675	5,752,841
2,101,870	2,230,720	2,451,271	3,419,610	3,670,420
1,601,879	1,534,506	1,212,603	2,203,690	2,191,221
-	-	3,256,077	1,447,500	5,390,595
18,052,021	19,162,831	18,460,027	18,662,441	20,056,734
121,130,565	129,241,621	134,943,300	139,702,780	150,688,052
9,041,926	9,039,441	8,924,147	8,964,728	9,464,498
28,398,747	29,109,653	28,891,462	30,322,441	31,396,131
4,328,697	4,423,503	6,241,717	7,316,492	7,053,705
8,277,227	7,937,132	8,108,642	8,582,141	8,673,595
5,558,630	6,098,669	7,222,524	7,015,552	6,764,268
90,297,919	53,559,758	57,870,687	56,477,145	58,212,570
5,042,455	7,014,122	6,869,322	7,907,676	9,050,382
5,123,293	6,073,653	6,286,702	6,827,540	5,082,155
2,049,473	3,287,943	3,017,724	3,245,467	2,955,145
472,373	-	393,281	-	181,966
158,590,740	126,543,874	133,826,208	136,659,182	138,834,415
\$ (37,460,175)	\$ 2,697,747	\$ 1,117,092	\$ 3,043,598	\$ 11,853,637
6,776,635	11,361,929	9,936,264	13,703,998	15,402,668
(6,469,955)	(6,416,211)	(6,833,878)	(9,688,045)	(12,116,168
46,101,800	(0,110,211)	23,400,000	(5,000,013)	26,550,000
4,401,863	_	2,977,002	_	3,131,966
(12,794,921)	_	(9,518,194)	_	-
(12,771,721)	-	(5,510,151)	_	_
33,196	327,608	36,961		
38,048,618	5,273,326	19,998,155	4,015,953	32,968,466
		\$ 21,115,247		· · · · · · · · · · · · · · · · · · ·
588,443	\$ 7,971,073	ψ 21,113,2 <del>4</del> /	\$ 7,059,551	\$ 44,822,103
4.7%	7.8%	7.3%	7.8%	6.29

Table 6

#### Governmental Activities Tax Revenue by Source Last Ten Fiscal Years (modified accrual basis of accounting)

			E'1.V		
	2010	2011	Fiscal Year 2012	2013	2014
				2010	2011
Real property	\$ 52,749,987	\$ 51,703,328	\$ 52,321,058	\$ 52,523,333	\$ 56,668,858
Personal property	9,322,059	9,133,899	9,475,950	10,375,908	10,749,146
Other	1,625,896	1,776,378	1,721,390	1,600,577	1,734,350
Total property taxes	63,697,942	62,613,605	63,518,398	64,499,818	69,152,354
Sales	6,881,710	7,305,186	7,210,697	7,811,499	7,581,829
Business licenses	2,450,090	2,759,079	2,931,782	2,957,117	3,110,196
Meals	2,423,969	2,584,054	2,894,531	3,094,965	3,315,080
Other	3,141,488	3,397,580	3,556,442	3,653,096	3,695,896
Total other local taxes	14,897,257	16,045,899	16,593,452	17,516,677	17,703,001
Total tax revenues	\$ 78,595,199	\$ 78,659,504	\$ 80,111,850	\$ 82,016,495	\$ 86,855,355
			Fiscal Year		
	2015	2016	2017	2018	2019
Real property	\$ 59,628,262	\$ 62,822,691	\$64,772,066	\$ 67,854,301	\$ 70,202,780
Personal property	11,818,907	11,931,371	11,555,379	13,348,264	13,818,310
Other	1,865,741	2,016,630	2,095,200	2,445,867	2,006,413
Total property taxes	73,313,910	76,770,692	78,422,645	83,648,432	86,027,503
Sales	7,555,344	8,055,065	8,489,013	7,136,019	8,981,502
Business licenses	3,075,033	3,290,009	3,549,629	3,594,471	4,112,321
Meals	3,406,893	3,728,988	3,944,186	4,185,343	4,421,024
Other	3,906,916	4,049,060	4,179,227	3,963,153	4,253,225
Total other local taxes	17,944,186	19,123,122	20,162,055	18,878,986	21,768,072
Total tax revenues	\$ 91,258,096	\$ 95,893,814	\$ 98,584,700	\$ 102,527,418	\$ 107,795,575

Source: City of Manassas Comprehensive Annual Financial Report

#### Assessed Value and Estimated Actual Value of Taxable Property Last Ten Years

				Total	Real & Personal					
		Real Property		Direct	Property		Personal P	roperty		Total Taxable
Tax				Tax			Tangible	Machinery	Total Assessed	Assessed &
Year	Residential	Commercial	Tax Exempt	Rate	Public Service	Pe	rsonal Property	& Tools	& Actual Value	Actual Value
2010	\$ 2,083,619,700	\$1,508,162,900	\$ 771,507,200	1.472	\$ 74,741,392	\$	279,309,190	\$ 787,112,580	\$ 5,504,452,962	\$ 4,732,945,762
2011	2,249,477,700	1,547,273,200	795,895,200	1.472	77,741,857		278,268,715	842,460,300	5,791,116,972	4,995,221,772
2012	2,328,941,100	1,583,564,200	764,169,200	1.395	76,551,752		287,608,935	705,817,165	5,746,652,352	4,982,483,152
2013	2,491,207,000	1,613,906,800	678,874,300	1.366	72,399,245		314,472,263	752,309,575	5,923,169,183	5,244,294,883
2014	2,653,025,300	1,533,191,100	680,361,100	1.393	73,142,019		320,210,094	759,133,720	6,019,063,333	5,338,702,233
2015	2,774,454,700	1,653,210,000	707,811,100	1.368	90,146,639		329,700,680	770,440,390	6,325,763,509	5,617,952,409
2016	2,915,314,100	1,698,553,200	750,641,100	1.388	104,485,326		343,870,765	709,057,065	6,521,921,556	5,771,280,456
2017	3,000,312,000	1,714,687,700	752,803,800	1.403	122,124,893		352,664,077	711,304,770	6,653,897,240	5,901,093,440
2018	3,074,547,700	1,733,207,300	801,341,500	1.440	130,530,000		362,010,910	708,224,590	6,809,862,000	6,008,520,500
2019	3,174,398,300	1,714,622,100	798,982,200	1.460	106,921,207		373,471,810	700,545,390	6,868,941,007	6,069,958,807

Source: City of Manassas Commissioner of the Revenue

Virginia Department of Taxation Annual Reports

Notes: Property is assessed at actual value; therefore, the assessed values are equal to actual values.

Property in the City is reassessed each year.

Tax rates are per \$100 of assessed value.

In 2008 the City enacted a Fire Rescue Levy. The tax rates for 2008 forward include this levy.

Real Property is assessed on January 1 preceding the fiscal year which begins July 1, except for tax year 2011 as noted below.

Effective January 1, 2011, the City changed the real property tax year to the fiscal year ending June 30.

For the transition, tax year 2011 is a six month tax year ending 6/30/2011, and the tax rate is one half

of the 2010 rate. 2010 real property values were used for the 2011 short tax year (plus supplements, minus abatements, etc).

#### Property Tax Rates Last Ten Years

Tax Year	General	Fire Rescue Levy	Total Direct Real Property	Personal Property	Machinery and Tools
2010	1.318	0.154	1.472	3.250	2.100
2011	1.318	0.154	1.472	3.250	2.100
2012	1.226	0.169	1.395	3.250	2.100
2013	1.192	0.174	1.366	3.250	2.100
2014	1.211	0.182	1.393	3.250	2.100
2015	1.190	0.178	1.368	3.250	2.100
2016	1.210	0.178	1.388	3.250	2.100
2017	1.220	0.183	1.403	3.250	2.100
2018	1.253	0.187	1.440	3.600	2.100
2019	1.268	0.192	1.460	3.600	2.100

Source: City of Manassas Commissioner of the Revenue

Notes: Tax rates are per \$100 of assessed value.

Effective January 1, 2011, the City changed the tax year to the fiscal year ending June 30. For the transition, tax year 2011 is a six month tax year and the tax rate is half of the 2010 rate.

Owens Brooke is a special taxing district in addition to the real property tax noted above. Business personal property and computer equipment is taxed at different rates than the personal property rate noted above.

Semiconductor manufacturing machinery & tools is taxed at a different rate than that noted above.

 ${\it Go~to~www.manassascity.org~for~more~detailed~tax~rate~information}$ 

#### Principal Real Property Taxpayers Current Year and Nine Years Ago

			2019				2010	
		Taxable		Percentage of		Taxable		Percentage of
	F	Real Property		<b>Total Taxable</b>	R	eal Property		<b>Total Taxable</b>
		Assessed		Real Property		Assessed		Real Property
Taxpayer		Value	Rank	Assessed Value		Value	Rank	Assessed Value
Lockheed Martin	\$	100,543,400	1	2.1%	\$	88,734,000	1	2.5%
Micron Technology		98,066,200	2	2.0%		84,979,200	2	2.4%
UDR Wellington Place		58,697,100	3	1.2%				
Battery Heights Associates		48,352,400	4	1.0%		41,089,700	4	1.1%
Davis Ford Crossing, LLC		37,317,800	5	0.8%		25,154,100	7	0.7%
Prince William Hospital Corp		32,653,700	6	0.7%		27,783,400	6	0.8%
Wellington Station Owner LLC		32,505,700	7	0.7%				
Hastings Marketplace Owner LLC		31,939,000	8	0.7%				
WT/CAP Manassas Courts Apt.		26,225,600	9	0.5%				
Fairfield Village Square		25,318,600	10	0.5%				
Wellington Place, LLC						49,271,900	3	1.4%
Verizon						32,189,613	5	0.9%
Wellington/Hastings						22,432,600	8	0.6%
SA Hastings, LLC						22,218,100	9	0.6%
Liberia Development Corp						21,985,500	10	0.6%
Totals	\$	491,619,500		10.2%	\$	415,838,113		11.6%

Source: City of Manassas Commissioner of the Revenue

Notes: Total Taxable Real Property Assessed values were obtained from Table 7 (excludes tax exempt and public service):

\$3,591,782,600 - 2010 \$4,889,020,400 - 2019

#### Real Property Tax Levies Last Ten Years

Total Tax						
Levy for		Fisc	al Year for whic	h Tax Levy App	lies	
Tax Year	2010	2011	2012	2013	2014	2015
	27,776,605	-	-	-		
52,260,980	26,130,490	26,130,490	-	-	-	-
26,008,807	-	26,008,807		-	-	-
52,254,647	-	-	52,254,647	-	-	-
52,668,751	-	-	-	52,668,751	-	-
56,428,143	-	-	-	-	56,428,143	-
59,630,272	=	-	-	-	-	59,630,272
62,924,270	=	-	-	-	-	
64,894,082	=	-	-	-	-	-
69,576,985	=	-	-	-	-	-
71,545,244						
y for Fiscal Year	\$ 53,907,095	\$ 52,139,297	\$ 52,254,647	\$ 52,668,751	\$ 56,428,143	\$ 59,630,272
	52,260,980 26,008,807 52,254,647 52,668,751 56,428,143 59,630,272 62,924,270 64,894,082 69,576,985 71,545,244	Levy for Tax Year  2010  27,776,605  52,260,980 26,130,490 26,008,807 - 52,254,647 - 52,668,751 - 56,428,143 - 59,630,272 - 62,924,270 - 64,894,082 - 69,576,985 71,545,244 -	Levy for Tax Year         Fisc 2010         2011           27,776,605         -         -           52,260,980         26,130,490         26,130,490           26,008,807         -         26,008,807           52,254,647         -         -           52,668,751         -         -           59,630,272         -         -           62,924,270         -         -           64,894,082         -         -           69,576,985         -         -           71,545,244         -         -	Levy for Tax Year         Fiscal Year for whice 2010         2011         2012           27,776,605         -         -         -           52,260,980         26,130,490         26,130,490         -           26,008,807         -         26,008,807           52,254,647         -         -         52,254,647           52,668,751         -         -         -         -           59,630,272         -         -         -         -           62,924,270         -         -         -         -           64,894,082         -         -         -         -           69,576,985         -         -         -         -           71,545,244         -         -         -         -	Levy for Tax Year         Fiscal Year for which Tax Levy App           2010         2011         2012         2013           27,776,605         -         -         -           52,260,980         26,130,490         26,130,490         -         -           26,008,807         -         26,008,807         -         -           52,254,647         -         -         52,254,647         -           52,668,751         -         -         52,668,751         -           56,428,143         -         -         -         -           59,630,272         -         -         -         -           62,924,270         -         -         -         -           64,894,082         -         -         -         -           69,576,985         -         -         -         -           71,545,244         -         -         -         -	$ \begin{array}{ c c c c c c c } \hline \textbf{Levy for} & \hline \textbf{Fiscal Year for which Tax Levy Applies} \\ \hline \textbf{Tax Year} & \textbf{2010} & \textbf{2011} & \textbf{2012} & \textbf{2013} & \textbf{2014} \\ \hline & 27,776,605 & - & - & - & - & - \\ 52,260,980 & 26,130,490 & 26,130,490 & - & - & - \\ 26,008,807 & - & 26,008,807 & - & - & - \\ 52,254,647 & - & - & 52,254,647 & - & - \\ 52,668,751 & - & - & 52,668,751 & - \\ 56,428,143 & - & - & - & 52,668,751 & - \\ 59,630,272 & - & - & - & - & 56,428,143 \\ 59,630,272 & - & - & - & - & - \\ 62,924,270 & - & - & - & - & - \\ 64,894,082 & - & - & - & - & - \\ 69,576,985 & - & - & - & - & - \\ 71,545,244 & - & - & - & - & - & - \\ \hline \end{array} $

#### Real Property Tax Levies and Collections Last Ten Years

Table 10-a

	Total Tax	Collected v Fiscal Year		Collections in	Total Collect	tions to Date	Deliquent Taxes		
Fiscal	Levy for		Percentage	Subsequent		Percentage		Percentage	
Year	Fiscal Year	Amount	of Levy	Years	Amount	of Levy	Amount	of Levy	
2010	\$ 53,907,095	\$ 51,987,471	96.44%	\$ 1,917,515	\$ 53,904,986	100.00%	\$ 1,919,624	3.56%	
2011	52,139,297	50,353,653	96.58%	1,785,596	52,139,249	100.00%	1,785,644	3.42%	
2012	52,254,647	50,861,085	97.33%	1,393,471	52,254,556	100.00%	1,393,562	2.67%	
2013	52,668,751	51,440,592	97.67%	1,225,740	52,666,332	100.00%	1,228,159	2.33%	
2014	56,428,143	55,060,273	97.58%	1,030,125	56,090,398	99.40%	1,367,870	2.42%	
2015	59,630,272	58,540,515	98.17%	1,076,709	59,617,224	99.98%	1,089,757	1.83%	
2016	62,924,270	61,837,236	98.27%	1,058,016	62,895,252	99.95%	1,087,034	1.73%	
2017	64,894,082	63,227,350	97.43%	1,538,442	64,765,792	99.80%	1,666,732	2.57%	
2018	69,576,985	68,393,375	98.30%	909,515	69,302,890	99.61%	1,183,610	1.70%	
2019	71,545,244	70,483,643	98.52%	-	70,483,643	98.52%	1,061,601	1.48%	

Source: City of Manassas Finance Department, Commissioner of the Revenue, and City Treasurer

Note: Tax Levy reported is based on the original assessed value attained on fiscal year end of each year.

Delinquent taxes reflect the amount delinquent as of fiscal year end for the initial year levied.

#### Real Property Tax Levies Last Ten Years

Fis	Tax			
2016	2017	2018	2019	Year
-	-	-	-	2009
-	-	-	-	2010
-	-	-	-	2011
-	-	-	-	2012
-	-	-	-	2013
-	-	-	-	2014
-	-	-	-	2015
62,924,270	-	-	-	2016
-	64,894,082	-	-	2017
		69,576,985	-	2018
			71,545,244	2019
\$ 62,924,270	\$ 64,894,082	\$ 69,576,985	\$ 71,545,244	

Source: City of Manassas Commission of the Revenue

Notes: The taxes are due June 5 and December 5.

For tax years 2009 - 2010, the tax year is the calendar year.

For tax years 2009 - 2010, the first payment of the tax year is for one fiscal year and the second payment of the tax year is for the subsequent fiscal year.

Effective January 1, 2011, the City changed the tax year to the fiscal year ending June 30. For the transition, tax year 2011 is a six-month tax year and therefore the levy for tax year 2011 is about one half the amount of the previous and subsequent levies.

The taxes for tax year 2011 were due May 2011.

Beginning with tax year 2012, the tax year begins July 1 and ends June 30.

Beginning with the Tax Year 2012, the two payments for the tax year

(December 5 and June 5) are both due in the fiscal year.

Beginning in Tax Year 2008, the schedule includes the Fire and Rescue Tax Levy.

Tax year 2010 began January 1, 2010 and ended December 31, 2010

Tax year 2011 began January 1, 2011 and ended June 30, 2011

Tax year 2012 began July 1, 2011 and ended June 30, 2012

Tax year 2013 began July 1, 2012 and ended June 30, 2013

Tax year 2014 began July 1, 2013 and ended June 30, 2014

Tax year 2015 began July 1, 2014 and ended June  $30,\,2015$ 

Tax year 2016 began July 1, 2015 and ended June 30, 2016

Tax year 2017 began July 1, 2016 and ended June 30, 2017

Tax year 2018 began July 1, 2017 and ended June 30, 2018

Tax year 2019 began July 1, 2018 and ended June 30, 2019

#### Ratios of Outstanding Debt by Type Last Ten Fiscal Years

							Busines	ss-Type			
	Governmental Activities						Activities		Percentage		
	General		State				General		Total	of	
Fiscal	Obligation		Literary	Capital			Obligation	Other	Primary	Personal	Per
Year	Bonds		Loans	Leases		Notes	Bonds	Obligations	Government	Income	Capita
2010	\$ 57,601,950	\$	512,275	\$ 1,483,960	\$	250,973	\$ 29,714,312	\$ -	\$ 89,563,470	5.09%	2,368
2011	56,399,910		225,000	1,150,534		-	30,603,393	-	88,378,837	4.68%	2,246
2012	51,881,400		-	828,023		-	28,260,978	-	80,970,401	4.12%	1,987
2013	49,370,944		-	659,593		-	26,628,741	-	76,659,278	3.88%	1,837
2014	52,403,935		-	401,974		-	27,922,083	-	80,727,992	3.95%	1,918
2015	88,280,016		-	156,427		-	27,963,701	1,568,000	117,968,144	5.61%	2,825
2016	81,871,780		-	78,953		-	25,776,513	1,568,000	109,295,246	5.13%	2,635
2017	91,902,652		-	149,686		-	32,005,136	-	124,057,474	5.65%	2,989
2018	84,473,285		-	100,024		-	29,468,358	-	114,041,667	n/a	2,739
2019	108,445,333		-	50,561			51,685,507		160,181,401	n/a	n/a

Source: City of Manassas Comprehensive Annual Financial Report

Notes: Details of the City's outstanding debt can be found in the notes to the financial statements.

Personal income and population data is found in Table 14.

n/a = not available

Table 12

#### Ratios of General Bonded Debt Outstanding Supported by Taxpayers Last Ten Fiscal Years

Fiscal Year	Outstanding General Obligation Bonds	utstanding State Literary Loans	Total Outstanding Bonds Supported by Taxpayers	Percentage of Outstanding Bonds to Total Taxable Assessed and Actual Value of Real Property	Outstanding Bonds Per Capita
2010	\$ 87,316,262	\$ 512,275	\$ 87,828,537	2.45%	2,322
2011	87,003,303	225,000	87,228,303	2.30%	2,216
2012	80,142,378	-	80,142,378	2.05%	1,967
2013	75,999,685	-	75,999,685	1.85%	1,821
2014	80,326,018	-	80,326,018	1.92%	1,909
2015	116,243,717	-	116,243,717	2.63%	2,783
2016	107,648,293	-	107,648,293	2.33%	2,595
2017	123,907,788	-	123,907,788	2.63%	2,986
2018	113,941,643	-	113,941,643	2.37%	2,736
2019	160,130,840	-	160,130,840	3.28%	n/a

Source: City of Manassas Comprehensive Annual Financial Report

Notes: Details of the City's outstanding debt can be found in the notes to the

financial statements.

Taxable Assessed and Actual Value of Real Property is found in Table 7. Calculation excludes tax exempt, public service and personal property.

Population data is found in Table 14.

n/a = not available

#### Legal Debt Margin Information Last Ten Fiscal Years

			Fiscal Year		
	2010	2011	2012	2013	2014
Debt limit Total net debt applicable to limit Legal debt margin	\$ 359,178,260 87,828,537 \$ 271,349,723	\$ 379,675,090 87,228,303 \$ 292,446,787	\$ 391,250,530 80,142,378 \$ 311,108,152	\$ 410,511,380 75,999,685 \$ 334,511,695	\$ 418,621,640 80,326,018 \$ 338,295,622
Total net debt applicable to limit as a percent of debt limit	24.45%	22.97%	20.48%	18.51%	19.19%

Source: City of Manassas Comprehensive Annual Financial Report

Notes: The debt limit is ten percent of the total assessed real property value subject to taxation found in Table 7.

The calculation excludes public service and tax exempt property.

Under Virginia statute, the City's outstanding obligation debt may not exceed ten percent of the assessed valuation of the real estate in the city subject to taxation.

The debt applicable to the debt margin is the primary government's general obligation bonds and library literacy loans found in Table 11 (including outstanding bond premiums).

Effective January 1, 2011, the City changed the real property tax year to the fiscal year ending June 30. For the transition, tax year 2011 is a six month tax year and the 2010 real property assessments, as adjusted, were used for tax billings at one-half of the 2010 tax rate.

#### Legal Debt Margin Information Last Ten Fiscal Years

	Fiscal Year					
	2015	2016	2017	2018	2019	
Debt limit Total net debt applicable to limit Legal debt margin	\$ 442,766,470 107,395,256 \$ 335,371,214	\$ 461,386,730 99,374,520 \$ 362,012,210	\$ 471,499,970 113,000,577 \$ 358,499,393	\$ 480,775,500 103,824,209 \$ 376,951,291	\$ 488,902,040 160,130,840 \$ 328,771,200	
Total net debt applicable to limit as a percent of debt limit	24.26%	21.54%	23.97%	21.60%	32.75%	

#### **Legal Debt Margin Calculation for Fiscal Year 2019**

Real property assessed value January 1, 2019, used for FY2019 (7/1/2018 - 6/30/2019) Less exempt real property assessed value Total taxable real property assessed value	\$ 5,688,002,600 (798,982,200) 4,889,020,400
Debt limit (10% of taxable real property assessed value)	488,902,040
Total net debt applicable to limit June 30, 2019	160,130,840
Legal debt margin	\$ 328,771,200

#### Demographic and Economic Statistics Last Ten Fiscal Years

			Per		
			Capita		
		Personal	Personal	School	Unemployment
Year	Population (1)	Income (2)	Income	Enrollment (3)	<b>Rate (4)</b>
2010	37,821	\$ 1,761,021,000	\$ 46,562	6,684	7.0%
2011	39,358	1,888,948,000	47,994	6,936	6.1%
2012	40,742	1,965,150,000	48,234	7,104	5.6%
2013	41,725	1,973,426,000	47,296	7,220	5.4%
2014	42,081	2,042,822,000	48,545	7,218	5.0%
2015	41,764	2,101,356,000	50,315	7,442	4.1%
2016	41,483	2,128,617,000	51,313	7,678	3.4%
2017	41,501	2,196,606,000	52,929	7,771	3.4%
2018	41,641	n/a	n/a	7,695	2.8%
2019	n/a	n/a	n/a	7,613	2.6%

Source: (1) U. S. Census Bureau

- (2) U. S. Department of Commerce, Bureau of Economic Analysis for Prince William, Manassas and Manassas Park, VA (revised estimates through 2016)
- (3) Manassas City Public Schools
- (4) U. S. Department of Labor, Bureau of Labor Statistics
- (5) Based on population and per capita income estimates

Note: n/a = not available

# Principal Employers Current Year and Nine Years Ago

		2018			2009	
Employer	Employees	Rank	Percentage of total City Employment	Employees	Rank	Percentage of total City Employment
Micron Technology	1,336	1	6.1%	1,500	2	7.5%
Novant Health UVA Health System	1,304	2	6.0%	1,300	3	6.5%
Manassas City Public Schools (FTE)	1,055	3	4.8%	979	4	4.9%
Lockheed Martin	972	4	4.4%	1,755	1	8.8%
City of Manassas (FTE)	483	5	2.2%	481	5	2.4%
American Disposal Service	430	6	2.0%			
Aurora Flight Sciences	352	7	1.6%	105	11	0.5%
BAE Systems	325	8	1.5%	400	6	2.0%
S.W.I.F.T.	285	9	1.3%			
ARS (American Residential Svcs)	193	10	0.9%			
Didlake, Inc				165	7	0.8%
Colgan Air				163	8	0.8%
High Purity System				114	9	0.6%
Payne Publishers, Inc				100	10	0.5%
CGI (Oberon Assoc)				65	12	0.3%
Totals	6,735		30.83%	7,127		35.6%

Total City Employment 21,846

Source: City of Manassas Economic Development Department Notes: Calendar year 2018 is the most current year available

FTE - full time equivalents

#### Full-time Equivalent City Government Employees by Function Last Ten Fiscal Years

	Fiscal year									
•	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Function						J				
General Government										
City Clerk	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
City Manager	2.00	2.00	2.00	8.00	8.00	10.00	10.00	11.00	12.00	5.00
City Attorney (1)	-	-	-	-	-	-	-	-	-	1.00
Voter Registration	2.55	2.05	2.05	2.05	2.05	2.05	2.05	2.15	2.75	2.75
Treasurer	7.00	6.00	6.00	6.00	7.00	7.00	7.00	7.00	7.00	7.00
Commissioner of the Revenue	12.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00
Finance and Administration	30.00	30.05	30.55	27.05	27.30	25.30	25.30	26.30	25.30	26.30
Human Resources (2)	-	-	-	-	-	-	-	-	-	7.00
Public Safety										
Police	122.75	120.75	127.00	127.00	127.25	127.25	126.50	127.00	129.25	130.25
Fire and Rescue	46.00	46.00	59.00	60.00	60.00	60.00	60.00	62.00	64.00	66.00
Public Works	52.00	48.50	49.50	49.50	50.50	50.50	51.50	53.00	46.00	46.00
Engineering (3)									14.00	14.00
Culture, Recreation, Development										
Museum System (4)	8.50	4.50	5.50	6.50	6.50	6.50	6.50	6.50	-	-
Community Development	28.25	26.25	28.25	27.25	27.25	27.25	27.25	27.25	33.75	34.25
Economic Development	-	-	-	-	2.50	2.50	2.50	2.50	2.50	3.00
Health and Human Services										
Social Services	36.49	37.11	36.11	37.48	37.48	37.48	37.48	37.48	37.98	37.00
Utilities										
Sewer	13.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00
Water	28.00	27.50	27.50	27.50	27.50	27.50	27.50	27.50	26.00	26.00
Electric	56.00	54.00	54.00	54.00	54.00	54.00	54.00	53.00	49.00	49.00
Airport	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Solid Waste	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Vehicle Maintenance	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00	8.00
Total primary government	463.54	445.71	468.46	473.33	478.33	478.33	478.58	483.68	490.53	495.55

Source: City of Manassas Annual Operating Budget

- (1) New City Attorney department was established in FY19
- (2) Separate Human Resources department was established in FY19
- (3) Separate Engineering department was established in FY18, with staff from Utilities and Public Works
- (4) Museum staff are included in new Parks, Culture and Recreation department under Community Development in FY18

#### Operating Indicators by Function Last Ten Fiscal Years

Fiscal Year									
2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
3,150	2,700	2,600	2,600	2,600	2,600	2,775	2,750	2,407	2,449
32,000	31,500	31,500	32,500	35,000	34,000	37,081	37,343	39,676	36,776
6,000	5,500	5,500	6,750	8,500	8,400	6,000	7,000	7,000	6,340
3,200	3,000	2,500	2,500	2,775	3,000	2,000	2,100	2,150	2,310
67,000	65,000	60,000	60,000	61,000	63,000	55,000	58,000	57,000	56,371
45	20	20	30	40	55	64	67	70	96
465	400	400	450	500	570	476	537	1,288	567
361	361	365	365	365	365	365	365	365	370
60,000	78,000	75,000	90,300	96,100	121,837	111,941	97,115	41,422	34,984
306	302	327	306	306	288	295	290	294	303
2.2	2.2	2.2	2.31	2.48	2.39	2.36	2.20	2.20	2.50
4.6	4.5	4.5	4.61	4.70	4.74	4.70	4.68	4.41	4.20
\$7.3M	\$1.5M	\$648K	\$702K	\$731K	\$871K	\$1.2M	\$1.8M	\$2.3M	\$2.6M
115,073	92,394	86,337	83,180	79,616	79,550	83,815	89,654	80,714	83,130
405	402	406	423	418	418	410	410	389	395
1,289	1,320	1,325	1,325	1,340	1,340	1,330	1,461	1,461	1,461
475,000	990,000	500,000	1,000,000	1,000,000	1,200,000	1,200,000	1,121,558	927,146	1,002,647
	3,150 32,000 6,000 3,200 67,000 45 465 361 60,000 306 2.2 4.6 \$7.3M 115,073 405	3,150 2,700 32,000 31,500 6,000 5,500 3,200 3,000 67,000 65,000 45 20 465 400 361 361  60,000 78,000 306 302 2.2 2.2 4.6 4.5 \$7.3M \$1.5M  115,073 92,394 405 402 1,289 1,320	3,150 2,700 2,600 32,000 31,500 31,500 6,000 5,500 5,500 3,200 3,000 2,500 67,000 65,000 60,000 45 20 20 465 400 400 361 361 365  60,000 78,000 75,000 306 302 327 2.2 2.2 2.2 4.6 4.5 4.5 \$7.3M \$1.5M \$648K  115,073 92,394 86,337 405 402 406  1,289 1,320 1,325	3,150 2,700 2,600 2,600 32,000 31,500 31,500 32,500  6,000 5,500 5,500 6,750 3,200 3,000 2,500 2,500 67,000 65,000 60,000 60,000  45 20 20 30  465 400 400 450 361 361 365 365  60,000 78,000 75,000 90,300 306 302 327 306  2.2 2.2 2.2 2.2 2.31  4.6 4.5 4.5 4.5 4.61  \$7.3M \$1.5M \$648K \$702K  115,073 92,394 86,337 83,180 405 402 406 423  1,289 1,320 1,325 1,325	2010         2011         2012         2013         2014           3,150         2,700         2,600         2,600         2,600           32,000         31,500         31,500         32,500         35,000           6,000         5,500         5,500         6,750         8,500           3,200         3,000         2,500         2,500         2,775           67,000         65,000         60,000         60,000         61,000           45         20         20         30         40           465         400         400         450         500           361         361         365         365         365           60,000         78,000         75,000         90,300         96,100           306         302         327         306         306           2.2         2.2         2.2         2.31         2.48           4.6         4.5         4.5         4.61         4.70           \$7.3M         \$1.5M         \$648K         \$702K         \$731K           115,073         92,394         86,337         83,180         79,616           405         402         406	2010         2011         2012         2013         2014         2015           3,150         2,700         2,600         2,600         2,600         2,600         32,000         34,000           6,000         5,500         5,500         6,750         8,500         8,400         3,200         3,000         2,500         2,775         3,000         67,000         65,000         60,000         60,000         61,000         63,000         63,000           45         20         20         30         40         55           465         400         400         450         500         570           361         361         365         365         365         365           60,000         78,000         75,000         90,300         96,100         121,837           306         302         327         306         306         288           2.2         2.2         2.2         2.31         2.48         2.39           4.6         4.5         4.5         4.61         4.70         4.74           \$7.3M         \$1.5M         \$648K         \$702K         \$731K         \$871K           115,073         92,394	2010         2011         2012         2013         2014         2015         2016           3,150         2,700         2,600         2,600         2,600         2,600         2,775           32,000         31,500         31,500         32,500         35,000         34,000         37,081           6,000         5,500         5,500         6,750         8,500         8,400         6,000           3,200         3,000         2,500         2,500         2,775         3,000         2,000           67,000         65,000         60,000         60,000         61,000         63,000         55,000           45         20         20         30         40         55         64           465         400         400         450         500         570         476           361         361         365         365         365         365         365           60,000         78,000         75,000         90,300         96,100         121,837         111,941           306         302         327         306         306         288         295           2.2         2.2         2.2         2.31         2.48<	2010         2011         2012         2013         2014         2015         2016         2017           3,150         2,700         2,600         2,600         2,600         2,600         2,775         2,750           32,000         31,500         31,500         32,500         35,000         34,000         37,081         37,343           6,000         5,500         5,500         6,750         8,500         8,400         6,000         7,000           3,200         3,000         2,500         2,500         2,775         3,000         2,000         2,100           67,000         65,000         60,000         60,000         61,000         63,000         55,000         58,000           45         20         20         30         40         55         64         67           465         400         400         450         500         570         476         537           361         361         365         365         365         365         365         365           60,000         78,000         75,000         90,300         96,100         121,837         111,941         97,115           306         302	2010         2011         2012         2013         2014         2015         2016         2017         2018           3,150         2,700         2,600         2,600         2,600         2,600         2,775         2,750         2,407           32,000         31,500         31,500         32,500         35,000         34,000         37,081         37,343         39,676           6,000         5,500         5,500         6,750         8,500         8,400         6,000         7,000         7,000           3,200         3,000         2,500         2,500         2,775         3,000         2,000         2,150           67,000         65,000         60,000         60,000         61,000         63,000         55,000         58,000         57,000           45         20         20         30         40         55         64         67         70           465         400         400         450         500         570         476         537         1,288           361         361         365         365         365         365         365         365         365           60,000         78,000         75,000

Source: City of Manassas Annual Operating Budget

Notes: n/a = not available

(1) Billions of gallons per year

(2) Take-offs and landings

(3) On-line applications decreased FY18 figure.

### Capital Asset Statistics by Function Last Ten Fiscal Years

					Fisca	l Year				
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Function										
General Government										
City Hall	1	1	1	1	1	1	1	1	1	1
Town Hall	1	1	1	1	1	1	1	1	1	1
Parking lots (in spaces)	827	827	827	827	827	827	827	827	827	825
Vehicles in fleet	440	441	452	447	446	448	449	457	463	462
Public Safety										
Police stations	1	1	1	1	1	1	1	1	1	1
Fire stations	1	1	1	1	1	1	1	1	1	1
Rescue stations	1	1	1	1	1	1	1	1	1	1
Public Works										
Streets (miles)	243	243	244	244	244	245	249	249	249	249
Street lights	2,918	2,952	2,979	2,979	3,062	2,719	3,045	3,045	3,065	2,901
Traffic signals	55	60	58	61	61	62	67	67	67	63
Culture, Recreation, Developme	ent									
Museums	1	1	1	1	1	1	1	1	1	1
Restored historic buildings:										
Railroad Depot	1	1	1	1	1	1	1	1	1	1
Candy Factory	1	1	1	1	1	1	1	1	1	1
Parks (3)	12	12	12	12	12	12	12	17	17	17
Park acreage (3)	194	194	194	194	194	194	194	234	234	271
Swimming pools	1	1	1	1	1	1	1	1	1	1
Tennis courts (3)	22	22	22	22	22	22	22	22	22	22
Skate parks	1	1	1	1	1	1	1	1	1	1
Outdoor pavilion	1	1	1	1	1	1	1	1	1	1
Sewer Utility										
Sewer main (miles)	125	125	125	115	115	115	142	142	142	142
Storm sewers (miles)	72	72	72	72	72	72	72	72	72	72
Treatment capacity (1)	9	9	9	9	9	9	8.69	8.69	8.69	8.69
Water Utiltiy										
Water connections	10,763	10,911	10,918	10,997	11,104	11,178	11,200	11,242	11,272	11,385
Water mains (miles)	152	152	152	152	152	152	170	170	170	170
Water plant capacity (1)	14	14	14	14	14	14	14	14	14	14
Electric Utility										
Distribution stations	6	6	6	6	6	6	6	6	6	6
Peaking generators	19	19	19	19	20	20	20	20	20	17
Electric capacity (2)	41	41	41	41	40	40	40	40	40	34
Airport										
Airport acreage	904	904	904	904	904	897	897	891	891	891
Number of runways	2	2	2	2	2	2	2	2	2	2
,										

Source: City of Manassas Finance, Public Works, Utilities, Vehicle Maintenance, and Parks Culture Recreation Departments

Notes: (1) Millions of gallons per day

(2) Megawatts

(3) FY17 parks assessment added historic sites to parks definition as passive recreation sites. Tennis courts include school sites.

<sup>(4)</sup> Airport parcel map updated with FAA in FY19



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of City Council City of Manassas, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns and Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Manassas, Virginia (the "City"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated November 25, 2019.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Brown, Edwards & Company, S. L. P. CERTIFIED PUBLIC ACCOUNTANTS

Harrisonburg, Virginia November 25, 2019



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Members of City Council City of Manassas, Virginia

### Report on Compliance for Each Major Federal Program

We have audited the City of Manassas, Virginia's (the "City") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2019. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, the terms, and conditions of its federal awards applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the City, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

#### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards & Company, S. L. P.

Harrisonburg, Virginia November 25, 2019

# SUMMARY OF COMPLIANCE MATTERS June 30, 2019

As more fully described in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the City's compliance with certain provisions of the laws, regulations, contracts, and grants shown below.

# **STATE COMPLIANCE MATTERS**

Code of Virginia
Budget and Appropriation Laws
Cash and Investment Laws
Conflicts of Interest Act
Local Retirement Systems
Debt Provisions
Procurement Laws
Governor's Opportunity Funds
Comprehensive Services Act
Stormwater Utility Program

State Agency Requirements
Education
Social Services
Urban Highway Maintenance

#### FEDERAL COMPLIANCE MATTERS

Compliance Supplement for Single Audits of State and Local Governments

Provisions and conditions of agreements related to federal program selected for testing.

# FEDERAL AVIATION ADMINISTRATION COMPLIANCE MATTERS

Passenger Facility Charge Audit Guide for Public Agencies

Requirements of laws and regulations required by the Federal Aviation Administration in relation to the passenger facility charge program.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2019

#### A. SUMMARY OF AUDITOR'S RESULTS

- 1. The auditor's report expresses an **unmodified opinion** on the financial statements.
- 2. **No significant deficiencies** relating to the audit of the financial statements was reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. **No instances of noncompliance** material to the financial statements, which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- 4. **No significant deficiencies** relating to the audit of the major federal award program were reported in the Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance.
- 5. The auditor's report on compliance for the major federal award programs expresses an unmodified opinion.
- 6. The audit disclosed **no audit finding relating to a major program**.
- 7. The major programs of the City are:

Name of Program	CFDA #
Child Nutrition Cluster - School Breakfast Program	10.553
Child Nutrition Cluster - National School Lunch Program	10.555
Title I- Grants to Local Educational Agencies	84.010

- 8. The **threshold for** distinguishing Type A programs was \$750,000.
- 9. The City of Manassas was **not** determined to be a low-risk auditee.

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT

None

C. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT

None

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2019

#### D. FINDINGS - COMMONWEALTH OF VIRGINIA

# 2019-001: Special Welfare Funds – Deposit

Condition:

During testing of cash receipts for the special welfare fund, one receipt was noted as not being deposited timely. The item was deposited approximately 55 days after receipt.

Recommendation:

Receipts for the special welfare fund should be deposited in a timely manner.

Views of Responsible Officials and Planned Corrective Action:

The auditee concurs with this recommendation. A Social Security check log has been created and all checks are logged-in and deposited within 5 days of receipt. Also, as part of our onboarding process, new fiscal specialists will be trained on the log during their first week to ensure timely deposits.

# SCHEDULE OF PRIOR AUDIT FINDINGS Year Ended June 30, 2019

#### A. FINDINGS - FINANCIAL STATEMENT AUDIT

2018-001: Capital Assets (Material Weakness)

Condition and Criteria:

The City's capitalization policy is to capitalize individual costs of more than \$5,000 and an estimated useful life of more than one year. In the previous three years and continuing in the current year, the City began a rigorous process to identify and properly capture capital asset activity in both government activities and business-type activities. As a result of this process, one material adjustment for donated assets was required to restate beginning net position.

Current Status:

No such issues were noted in the current year.

# B. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAMS AUDIT

#### 2018-002: Airport Improvement Program – Reporting

Condition and Criteria:

The SF-425 report was not filed with the federal agency by the December 31, 2017 deadline.

Current Status:

This program was not tested as a major program in the current year.

# SCHEDULE OF PRIOR AUDIT FINDINGS Year Ended June 30, 2019

#### C. FINDINGS - COMMONWEALTH OF VIRGINIA

**2018-003:** Social Services – Purchases

Condition:

During review of a random sample of VIEW purchased service transactions, one instance was noted of items being purchased with no Activity and Service Plan in place.

Current Status:

No such issues were noted in the current year.

# 2018-004: Investment Ratings

Condition:

Several corporate bonds of the City fell below Virginia required minimum ratings during the year. These bonds amounted to \$584,299.

Current Status:

No such issues were noted in the current year.

#### CITY OF MANASSAS, VIRGINIA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended June 30, 2019

Federal Granting Agency/Recipient State Agency/Grant Program	Federal CFDA Number	Pass-Through Identifying Number	Cluster Expenditures	Federal Expenditures
Department of Agriculture: Pass through payments: Virginia Department of Agriculture and Consumer Services Child Nutrition Cluster:				
School Breakfast Program	10.553	10553-301-10	\$ 580,815	
National School Lunch Program - Food Donations	10.555	00-571	293,441	
National School Lunch Program	10.555	10555-301-10	2,014,813	
Total Child Nutrition Cluster:				\$ 2,889,069
Child and Adult Care Food Program	10.558			24,787
Summer Food Service Program for Children	10.559			64,823
Pass through payments: Virginia Department of Social Services				
State Administrative Matching Grants for Supplemental Nutritional Assistance Program	10.561	10561-765-10		512,094
Total Department of Agriculture				3,490,773
Department of Housing and Urban Development:				
Pass through payments: VHDA and Prince William County				
Section 8 Housing Assistance Payments Program	14.195	14195-165-10		224,667
Total Department of Housing and Urban Development				224,667
Department of Education:				
Pass through payments: Virginia Department of Education	84.010	04010 107 10		1,332,877
Title I Grants to Local Educational Agencies Student Support and Academic Enrichment Program	84.424	84010-197-10		89,743
Special Education Cluster (IDEA):	04.424			07,743
Special Education: Grants to States	84.027	84027-197-10	1,545,985	
Special Education: Preschool Grants	84.173	84173-197-10	32,878	
Total Special Education Cluster:				1,578,863
Career and Technical Education: Basic Grants to States	84.048	84048-197-10		116,702
English Language Acquisition State Grants	84.365	84365-197-10		298,947
Improving Teacher Quality State Grants	84.367	84367-197-10		209,695
Total Department of Education				3,626,827
Department of Health and Human Services:				
Pass through payments: Virginia Department of Social Services				
Promoting Safe and Stable Families	93.556	93556-765-10		16,371
Temporary Assistance for Needy Families	93.558	93558-765-10		226,628
Refugee and Entrant Assistance: State Administered Programs	93.566	93566-765-10		2,544
Low-Income Home Energy Assistance	93.568	93568-765-10		31,990
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	93596-765-10		42,817
Chafee Education and Training Vouchers Program (ETV)	93.599	93599-765-10		39
Stephanie Tubbs Jones Child Welfare Services Program	93.645	93645-765-10		227
Foster Care: Title IV-E	93.658	93658-765-10		238,413
Adoption Assistance	93.659	93659-765-10		179,629
Social Services Block Grant	93.667	93667-765-10		158,803
Chafee Foster Care Independence Program Children's Health Insurance Program	93.674 93.767	93674-765-10 93767-765-10		3,849 12,656
Medical Assistance Program	93.778	93778-765-10		576,302
Total Department of Health and Human Services				1,490,268

Continued

#### CITY OF MANASSAS, VIRGINIA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended June 30, 2019

	Federal CFDA	Pass-Through	Cluster	Federal
Federal Granting Agency/Recipient State Agency/Grant Program	Number	Identifying Number	Expenditures	Expenditures
Department of Homeland Security:				
Pass through payments: Department of Emergency Management				
Emergency Management Performance Grants	97.042	7795		7,412
Citizen Preparedness	97.067	7686		16,934
Emergency Food & Shelter Program	97.024	97021-127-10		3,224
Homeland Security Grant Program	97.067	UASI596		123,983
Total Department of Homeland Security				151,553
Department of Justice:				
Direct payments:				
State Criminal Alien Assistance Program	16.606	N/A		90,871
Bulletproof Vest Partnership Program	16.607	N/A		7,140
Edward Byrne Memorial Justice Assistance Program	16.738	N/A		27,804
Pass through payments: Virginia Department of Criminal Justice Services				
Byrne Justice Assistance Grant Program: Equpment & Technology	16.738	18-A4404AD12		33,567
Total Department of Justice				159,382
Department of Transportation:				
Federal Aviation Administration:				
Direct payments:				
Airport Improvement Program	20.106	CS0030		368,362
Federal Highway Administration				
Pass through payments: Virginia Department of Motor Vehicles				
State and Community Highway Safety	20.600	FSC-2019-59143-9413		10,510
Federal Transit Administration				
Pass through payments: Virginia Department of Transportation				
Highway Planning and Construction	20.205	0028-115		403,980
Total Department of Transportation				782,852
Total Expenditures of Federal Awards				\$ 9,926,322

#### Notes to the Schedule of Expenditures of Federal Awards

#### Note 1: Basis of Presentation

The accompanying schedule of federal expenditures includes the activity of all federally assisted programs of the City of Manassas, Virginia and is presented on the modified accrual basis of accounting, as described in Note 1 to the City's basic financial statements. All federal awards received directly from federal agencies, as well as federal awards passed through other government agencies, are included on this schedule.

#### **Note 2: Food Distribution**

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

# Note 3: De Minimis Cost Rate

The entity did not elect to use the 10% de minimis indirect cost rate.