COMPREHENSIVE

ANNUAL

FINANCIAL

REPORT



Fiscal Year Ended

June 30, 2012

COUNTY OF CAROLINE, VIRGINIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended June 30, 2012

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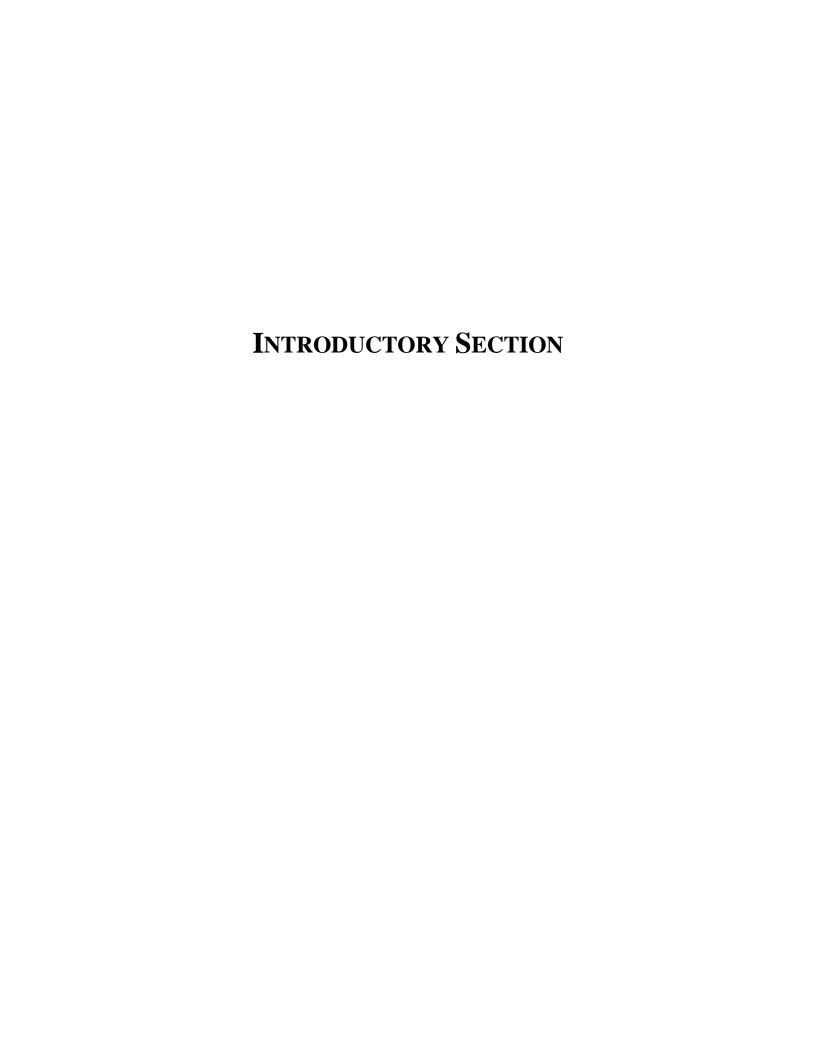
TABLE OF CONTENTS

	INTRODUCTORY SECTION	
Letter of trans Directory of p Organizationa	orincipal officials	i - v vi vii
	FINANCIAL SECTION	
Independent A	Auditor's Report	1 – 2
Management's	s Discussion and Analysis	3 – 11
Basic Financi	al Statements	
Government	wide Financial Statements:	
Exhibit 1 Exhibit 2	Statement of net assets Statement of activities	12 13 – 14
Fund Financ	ial Statements:	
Exhibit 3 Exhibit 4	Balance sheet - governmental funds Reconciliation of the balance sheet of the governmental funds	15
Exhibit 5	to the statement of net assets	16
EXHIBIT 3	Statement of revenues, expenditures and changes in fund balances - governmental funds	17
Exhibit 6	Reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities	18
Exhibit 7	Schedule of revenues, expenditures and changes in fund balances - budget and actual - general fund	19
Exhibit 8	Statement of revenues, expenditures and changes in fund balances - budget and actual - Virginia Public Assistance Fund	20
Exhibit 9	Statement of revenues, expenditures and changes in fund balances -	
Exhibit 10	budget and actual - proffers fund Statement of net assets - proprietary funds	21 22
Exhibit 11	Statement of revenues, expenses and changes in fund net assets -	
Exhibit 12	proprietary funds Statement of cash flows - proprietary funds	23 $24 - 25$
Exhibit 13	Statement of fiduciary net assets	26
Notes to fina	ancial statements	27 – 67
Required Supp	plementary Information	
Exhibit 14	Schedule of funding progress - Virginia Retirement System	68
	Schedule of funding progress - other postemployment benefits Schedule of employer contributions - other postemployment benefits	69 69

Other Supplementary Information

Exhil	oit 15	Schedule of revenues, expenditures and changes in fund balances -	70
Ewhil	ojt 16	budget and actual - debt service fund	70
EXIII	oit 16	Schedule of revenues, expenditures and changes in fund balances - budget and actual - County capital projects fund	71
Exhil	oit 17	Combining balance sheet - nonmajor governmental funds	72
	oit 18	Combining statement of revenues, expenditures and changes	72
		in fund balances - nonmajor governmental funds	73
Exhil	oit 19	Combining statement of revenues, expenditures and changes in	
		fund balances - budget and actual - nonmajor governmental funds	74 - 77
	oit 20	Combining statement of fiduciary net assets - fiduciary funds	78
Exhil	oit 21	Combining statement of changes in assets and liabilities - all agency funds	79 - 80
Discre	tely Pre	esented Component Unit – School Board:	
Exhil	oit 22	Combining balance sheet	81
	oit 23	Combining statement of revenues, expenditures and changes in fund	01
		balances - governmental funds	82
Exhil	oit 24	Schedule of revenues, expenditures and changes in fund balances -	
		budget and actual	83 - 84
Discre	tely Pre	esented Component Unit – Industrial Development Authority:	
Exhil	oit 25	Statement of net assets	85
	oit 26	Statement of revenues, expenses and changes in fund net assets	86
Supple	mental l	Schedules	
Caba	dule 1	Schodula of revenues hydret and actual governmental funds	87 – 94
	dule 1	Schedule of revenues - budget and actual - governmental funds Schedule of expenditures - budget and actual - governmental funds	95 – 99
		STATISTICAL SECTION	
Tables			
1	Comm	nents relative to statistical section	101
2		sets by component - last ten fiscal years	102
3		ges in net assets - last ten fiscal years	103 - 104
4		palances - governmental funds - last ten fiscal years	105
5		ges in fund balances - governmental funds - last ten fiscal years	106 - 107
6		venues by source - governmental funds - last five fiscal years	108
7		sed value and estimated actual value of taxable property - last ten fiscal years	109
8		property tax rates - last ten fiscal years	110
9		pal property taxpayers - current year and six years ago	111
10		of net general bonded debt to assessed value and net bonded debt upita - last ten fiscal years	112
11		roperty tax levies and collections	112
12		graphic and economic statistics - last ten years	113
13		er of budgeted full-time equivalent County government employees -	117
		en fiscal years	115

COMPLIANCE SECTION	
Schedule of Expenditures of Federal Awards Notes to Schedule of Expenditures of Federal Awards	116 – 118 119
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	120 – 121
Independent Auditor's Report on Compliance With Requirements that Could have a Direct and Material Effect on Each Major Program and Internal Control	100 100
Over Compliance in Accordance with OMB Circular A-133	122 – 123
Schedule of findings and questioned costs	124 – 129
Corrective action plan	130 – 133
Schedule of prior audit findings	134



Caroline County, Virginia Board of Supervisors

Caroline County, VA

All-America City

i

Wayne A. Acors Madison District

Jeff Black
Western Caroline District

Jeff Sili Bowling Green District

Calvin B. Taylor, Sr. Port Royal District

Floyd W. Thomas Mattaponi District

February 20, 2013

Reginald L. Underwood Reedy Church District

Charles M. Culley, Jr.
County Administrator

To the Honorable Members of the Board of Supervisors and the Citizens of Caroline County, Virginia

The Comprehensive Annual Financial Report of the County of Caroline, Virginia as of and for the fiscal year ended June 30, 2012 is herewith submitted. Section 15.2-2511 of the *Code of Virginia* essentially requires that all localities produce an independently audited financial report and this Comprehensive Annual Financial Report is provided to meet that requirement. It has been prepared by the County Department of Finance to conform with standards of financial reporting promulgated by the Governmental Accounting Standards Board (GASB), the Government Finance Officers Association of the United States and Canada (GFOA), and the Commonwealth of Virginia Auditor of Public Accounts.

Responsibility for the completeness and reliability of all of the information presented in this report rests with Caroline County management. In order to take meaningful responsibility, County management must have reasonable assurance that the underlying financial information on which the report is based is also accurate and reliable. To that end, County management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

It would be irresponsible for any financial statement user to rely on management's representations in the financial statements without some objective review and confirmation. To provide that objective confirmation, Caroline County's financial statements have been audited by PBMares, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable

"Committed To Service, Dedicated To The People"

assurance that the financial statements of the County for the fiscal year ended June 30, 2012, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County's financial statements for the fiscal year ended June 30, 2012 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of Caroline County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available at the back of this Comprehensive Annual Financial Report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. Caroline County's MD&A can be found immediately following the report of the independent auditors.

Profile of the Government

Caroline County was formed in 1728 by action of the Virginia House of Burgesses and is currently one of 95 counties in the Commonwealth of Virginia. Policy-making and legislative authority are vested in a six member Board of Supervisors which is elected by District. The Board of Supervisors is responsible, among other things, for providing overall policy direction for the County government, passing ordinances, adopting the budget, appointing committees, and hiring both a County Administrator and County Attorney. The County Administrator is responsible for carrying out the policies and ordinances of the governing Board, for overseeing the day-to-day operations of the government, and for appointing heads of the various departments. Other officials who play a major role in the County government's operation or in providing services are separately elected. These officials are: Clerk of the Circuit Court - court clerk and custodian of legal records; Commissioner of the Revenue - the tax assessment officer of the County; Commonwealth's Attorney - criminal prosecution attorney for the County; Sheriff - chief law enforcement officer; Treasurer - recipient and custodian of County funds.

This Comprehensive Annual Financial Report includes all funds and activities of Caroline County. The County is the primary provider of all local government services within its boundaries and provides a full range of those services. This includes law enforcement, fire protection and emergency medical response; the construction and maintenance of public buildings and other infrastructure; solid waste collection and disposal; recreation; community and economic development.

Public education in the County is provided by the Caroline County School Board. The Caroline County Public Schools is a separate legal entity from the County and the School Board is separately elected. The School Board has no independent revenue raising authority, however, and must depend on the County for the local contribution required by the Virginia Constitution for the support of the public schools. As a result of this financial dependency, the funds and activities of the Caroline County School Board have been included in this financial report in order to provide a comprehensive view of the County's financial status and activities. Information on the School Board has been presented in discrete columns in the financial statements to emphasize its separate legal identity.

Local Economy

Caroline County is located in east central Virginia and encompasses approximately 549 square miles with an estimated July 1, 2012 population of 28,890. The County seat, the Town of Bowling Green, is located approximately 35 miles north of the State capitol of Richmond and approximately 20 miles south of the City of Fredericksburg.

Historically, Caroline County has remained relatively insulated from the dramatic growth seen in the nearby northern Virginia area and remained primarily rural and residential. Its economy has been agriculturally based with a handful of small to medium size industrial businesses and limited commercial development focused along major highway corridors. Fort A. P. Hill, a 77,000 acre undeveloped military training installation, entirely within the County's borders, also dominates the landscape. The County's population density of 52 persons per square mile compared to densities of well over 200 per mile in counties just to the north and south and the Virginia average of 179 confirm this perspective.

In recent years, its location along Interstate 95, the primary north-south transportation artery on the east coast, and increasing congestion in neighboring counties had brought extensive development interest to the County. Three new mixed use development projects had been approved that would have added almost 10,000 new homes to the County over a 25 year period along with a variety of commercial, recreational and other uses. Those projects were well underway with many new houses completed or under construction when the housing market dropped. It is likely to continue to be several years before the County sees a return of the 2% - 3% annual population growth it was experiencing several years ago.

The growth in population is expected to bring with it an expansion in retail and other non-residential development. This expansion, which had begun to occur, has been put on hold during this economic downturn. The decision by the State Fair of Virginia to relocate to Caroline County in 2009 helped raise the County's profile. McKesson Corporation built a large distribution center in Caroline County that has further raised the County's profile.

With this activity, the County is looking forward to and preparing itself for dramatic changes, once the economic downturn is over. Significant increases in demand on the County's services and infrastructure are expected. Thorough planning and a disciplined commitment to implementing those plans will be vital as the County addresses those pressures over the next several years. Maintaining a solid financial foundation will be an important part of that process.

Major Projects/Initiatives

Construction. \$241,986 to begin construction to convert the Bowling Green Primary School to a PK-5 school for the eastern side of the County.

Public Safety. \$418,550 for the purchase of 17 sheriff's vehicles to replace aging equipment, \$67,573 to complete the purchase of a new records management system to replace the system destroyed by lightning, and \$285,641 for two emergency response vehicles.

Library. \$113,996 to complete construction of the New Dawn Library for citizens in the southern end of the County.

Sewer. \$6,295,461 to continue construction on the expansion of the County's wastewater treatment plant.

Water. \$2,182,567 to continue construction on water system improvements including a new water line for Caroline Pines subdivision and new wells and sand filter treatment systems.

Other Information

The following is provided to supplement the information provided in the financial statements and to assist those with an interest in the financial affairs of the County.

Risk Management. An active risk management program is essential for the County to protect itself from the many risks of loss it faces in providing services to the public. Risks of property damage, general and auto liability, and workers injury compensation are covered through premium contributions to an insurance pool operated by the Virginia Association of Counties (VACORP). The County works extensively with representatives of VACORP to identify loss trends and take corrective action to reduce claims. The County maintains a safety committee and emphasizes safety in its staff training programs. The County has also strengthened its emergency response planning to protect County resources and the public in the event of natural or man-made disasters.

Pension and Other Employment Benefits. Pension benefits for County employees are provided through participation in the Virginia Retirement System (VRS), a State-wide defined benefit pension system for government employees. Bi-annually, VRS actuaries prepare contribution calculations for each local government participating in the system. The County fully funds its required contributions.

The County provides and makes contributions toward a self-funded group health insurance plan for its employees. Premium rates are negotiated annually with a third party insurance administrator and County contribution policies are set based on claims history and to a lesser extent, percentage of premiums contributed by surrounding counties. Retired employees are given the option of continuing their coverage under the County's group plan following termination, but the County makes no contribution toward their premiums.

In closing, we would like to thank the many members of the County staff who assisted in the preparation of this report. Finally and most particularly, we would like to thank the Board of Supervisors for their interest in and commitment to keeping the County on a solid financial foundation.

Respectfully submitted,

CHARLES M. CULLEY, JR.

County Administrator

FRANCES K. HATCHER

Finance Director

COUNTY OF CAROLINE, VIRGINIA

Directory of Principal Officials June 30, 2012

Board of Supervisors

Wayne A. Acors, Chairperson

Calvin B. Taylor Jeffrey S. Black

Reginald L. Underwood Jeffrey M. Sili

Floyd W. Thomas

County Administrator

Charles Culley

School Board

Nancy G. Carson, Chairperson

Dr. Mary J. Anderson Tinka B. Harris Shawn M. Kelley George L. Spaulding

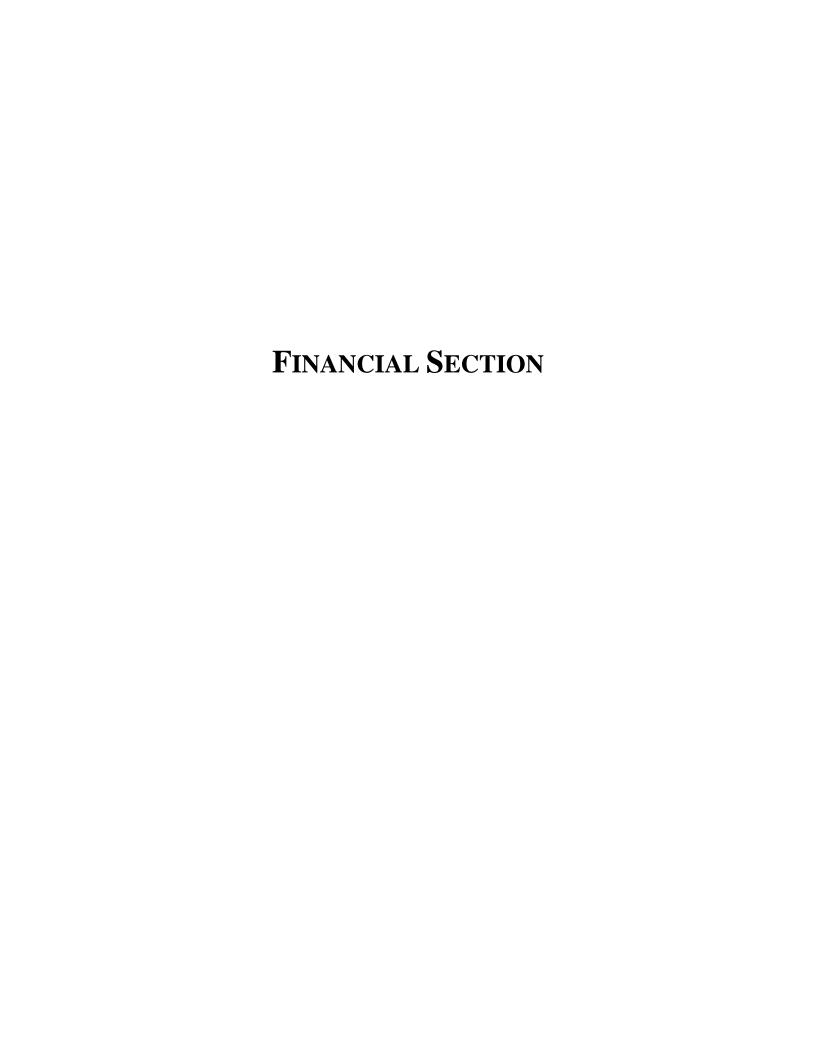
Mack A. Wright, Jr.

Other Officials

Alan L. Partin **Assistant County Administrator** Judge of the Circuit Court Honorable Joseph J. Ellis Clerk of the Circuit Court Ray S. Campbell, Jr. Anthony G. "Tony" Spencer Commonwealth Attorney Commissioner of the Revenue Sharon W. Carter Treasurer Elizabeth B. Curran Judge of the General District Court Honorable Frank L. Benser Judge of the Juvenile and Domestic Relations Court Honorable Julian W. Johnson Anthony "Tony" Lippa Sheriff Superintendent of Schools Dr. Gregory Killough Director of Social Services Cynthia Green County Attorney Benjamin Emerson Finance Director Frances Hatcher Director of Budget and Finance, Schools Lifen Zhou Interim Director of Public Utilities Joseph C. Schiebel Director of Economic Development and Tourism Gary R. Wilson Fire - EMS Chief Jason Loftus Donnell Howard Director of Recreation Director of Planning and Community Development Mike Finchum Director of Library **Kay Brooks**

COUNTY OF CAROLINE, VIRGINIA

ORGANIZATION CHART Citizens of Caroline County Clerk of the Commissioner of Commonwealth's Board of School Sheriff Treasurer the Revenue Circuit Court Supervisors Board Attorney Superintendent of Schools County Planning Attorney Commission Animal Control Industrial Social Services Development Board Authority E-911 Communications Center Social Other Services Advisory Boards Director and Commissions County Administrator Administrative Staff Planning and Finance Public Water and Economic Emergency Recreation Community and Works Sewer Utilities Development Services Purchasing Development Solid Information Tourism Waste Zoning Technology Management General Building Inspection Properties





INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of the Board of Supervisors County of Caroline, Virginia

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Caroline, Virginia, (County) as of and for the year ended June 30, 2012, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of June 30, 2012, and the respective changes in financial position and cash flows, where applicable, and the budgetary comparison for the General Fund, Virginia Public Assistance Fund and Proffers Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 14 to the financial statements, the County restated beginning net assets in the governmental activities, business-type activities and the component unit – Industrial Development Authority, and the fund balances of the General Fund, Virginia Public Assistance Fund, Comprehensive Services Fund, Tourism Fund, and Caroline County Utility Fund to correct errors in recording materially significant transactions in previous fiscal years. We also audited the adjustments described in Note 14, that were applied to restate beginning net assets and fund balance. In our opinion, such adjustments are appropriate and have been properly applied.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 20, 2013 on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 3-11 and the required supplementary information on pages 68-69 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis, as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Government, and Non-Profit Organizations*, and is not a required part of the basic financial statements. The accompanying schedules listed in the table of contents as supplementary information and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Our audit was conducted for the purpose of forming opinions on the County's basic financial statements. The accompanying introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

PBMares, LLP

Harrisonburg, Virginia February 20, 2013

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Caroline County, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of Caroline County for the fiscal year ended June 30, 2012. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

Financial Highlights

Government-Wide Financial Statements

- The assets of the primary government of the County exceeded its liabilities at the close of the most recent fiscal year by \$11,139,560 (Total Net Assets). Of this amount, \$2,192,598 is invested in capital assets (net of depreciation and related debt). The County is reporting a deficit in investment in capital assets, net of related debt of \$2,885,427 in Governmental Activities.
- The County's total net assets increased by \$4,385,316, or 64.9%, in the fiscal year ended June 30, 2012.
- The County's total outstanding long-term debt increased by \$6,397,194 to \$125,309,832 during the fiscal year ended June 30, 2012 due to the issuance of debt for the conversion of the Bowling Green Primary School to PK-5, construction of a YMCA and purchase of public safety vehicles.

Fund Financial Statements

- Total fund balance of the County's Governmental Funds, reporting on a current financial resources basis, amounted to \$29,027,162 at June 30, 2012. This was a net increase of \$11,028,175 over the prior year. The General Fund increased 42.0% (\$3,889,569) and the Capital Projects Fund increased 100.7% (\$6,947,128). This is due largely to the funding for new projects not completed during the fiscal year in the capital projects fund and an increase in real estate, public service and personal property tax collections in the general fund. Only two special revenue funds have a negative fund balance.
- During the fiscal year ended June 30, 2012, the unassigned fund balance in the General Fund increased by \$2,490,568 to \$11,597,688. This fund balance represents 31.6% of total General Fund expenditures and operating transfers, an increase of 5.7% over the previous fiscal year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Caroline County's basic financial statements. Caroline County's basic financial statements comprise three components: 1) Government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of Caroline County's finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information on all of Caroline County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Caroline County is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of Caroline County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Caroline County include general government, judicial support, public safety, sanitation, public facility maintenance, social services, education, community development, and culture and recreation. The business-type activities of Caroline County include the Caroline County Utility Fund, a public water and sewer utility, and the Dawn Wastewater System Fund, a public sewer utility.

The government-wide financial statements include not only Caroline County itself (known as the primary government), but also two legally separate component units. These include the school division for which Caroline County is financially accountable, and the Industrial Development Authority. Financial information for these component units are reported separately from the financial information presented for the primary government itself.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Caroline County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Caroline County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions, reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information can be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Caroline County maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, the Capital Projects Fund, the Debt Service Fund, the Virginia Public Assistance Fund and the Proffers Fund, all of which are considered to be major funds. Data from the other eight governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Caroline County adopts an annual appropriated budget for all of its governmental funds. A budgetary comparison statement has been provided as part of the Required Supplementary Information in the Financial Section of this report to demonstrate compliance with this budget. Budgetary comparison statements for other governmental funds are also provided as Other Supplementary Information in the Financial Section of this report.

Proprietary funds. Caroline County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. Caroline County uses enterprise funds to account for its Water and Sewer Utility and for the new Dawn Wastewater System. *Internal service funds* are used to accumulate and allocate costs internally among Caroline County's various functions. Caroline County uses internal service funds to account for vehicle maintenance services. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

The Proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer Utility, the Dawn Wastewater System and for the Vehicle Maintenance Internal Service Fund.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support Caroline County's own programs.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information. Following the basic financial statements and accompanying notes, this report also presents the combining financial statements referred to earlier in connection with nonmajor governmental funds and individual budgetary comparison statements for governmental funds except the General Fund. Combining financial statements and fund budgetary comparisons are also presented for the discretely presented Caroline County School Division. The School Division does not issue a separate annual financial report.

Government-Wide Financial Analysis

As noted earlier, net assets indicate the amount by which the County's total assets exceed its short and long term obligations and is a useful indicator of the County's overall financial condition at the time of measurement. In total, the County's net assets for all governmental and business-type activities amounted to \$11,139,560 at June 30, 2012. The following table summarizes the County's Statement of Net Assets:

County of Caroline, Virginia Statement of Net Assets

	Gove	rnme	ntal		Busin	ness-	type		7		
	 Ac	tivitie	es	_	Ac	tiviti	es	_	Primary	Gove	ernment
	 2012		2011		2012		2011		2012		2011
Current and other assets	\$ 51,618,005	\$	37,403,931	\$	11,201,633	\$	19,377,796	\$	62,819,638	\$	56,781,727
Capital assets	 54,409,440		56,612,879		36,315,918		28,277,631		90,725,358		84,890,510
Total assets	 106,027,445		94,016,810		47,517,551		47,655,427		153,544,996		141,672,237
Current liabilities Long-term liabilities	18,393,974		19,392,228		1,138,636		1,113,376		19,532,610		20,505,604
outstanding	76,198,088		67,640,027		46,674,738		46,772,362		122,872,826		114,412,389
Total liabilities	 94,592,062		87,032,255		47,813,374		47,885,738		142,405,436		134,917,993
Net Assets: Investment in capital assets, net of related											
debt	(2,885,427)		(9,664,410)		5,078,025		3,603,236		2,192,598		(6,061,174)
Restricted	16,479,118		9,385,004		-		-		16,479,118		9,385,004
Unrestricted (deficit)	(2,158,308)		7,263,961		(5,373,848)		(3,833,547)		(7,532,156)		3,430,414
Total net assets	\$ 11,435,383	\$	6,984,555	\$	(295,823)	\$	(230,311)	\$	11,139,560	\$	6,754,244

The County is reporting a decrease in the balance of unrestricted net assets due to the increase in the investment in capital assets. A portion of the County's assets, \$16,479,118, are subject to external restrictions on their use. These assets are primarily cash held for the payment of debt service or ongoing construction projects. Restricted cash and investments held for the construction of capital assets are offset by related long term debt liabilities in calculating the County's net assets.

The County's total balance of working capital, current and other assets minus current liabilities, increased from \$36,276,123 at June 30, 2011 to \$43,287,028. The County's investment in capital assets increased by \$8,253,772 and its long term liabilities increased by \$8,460,437 over the same period.

As previously indicated, the County's net assets increased \$4,385,316. Net assets of governmental activities increased by \$4,450,828 and those of business-type activities, the County's water and sewer utility operations, decreased \$65,612. The following table summarizes the change in the County's net assets as shown in the Statement of Activities:

County of Caroline, Virginia Statement of Changes in Net Assets

	Gove Ac	ernme tiviti			iness- ctivit		Primary	Гotal Gove	rnment
	2012		2011	2012		2011	2012		2011
Revenues:									
Program revenues:									
Charges for services	\$ 2,529,052	\$	1,368,578	\$ 2,879,029	\$	3,091,297	\$ 5,408,081	\$	4,459,875
Operating grants and									
contributions	5,931,154		5,864,302	380,573		259,417	6,311,727		6,123,719
Capital grants and contributions	 83,646		-	-		118,716	83,646		118,716
Total program revenues	 8,543,852		7,232,880	3,259,602		3,469,430	11,803,454		10,702,310
General revenues:									
General property taxes	30,377,123		26,968,633	-		-	30,377,123		26,968,633
Other sales and use taxes	1,527,122		1,540,189	-		-	1,527,122		1,540,189
Consumer utility taxes	79,963		86,658	_		-	79,963		86,658
Motor vehicle licenses	823,632		667,779	-		-	823,632		667,779
Other local taxes	2,833,908		2,252,697	-		-	2,833,908		2,252,697
Intergovernmental revenues-state	3,677,032		3,812,870	-		-	3,677,032		3,812,870
Use of money and property	218,274		196,662	44,154		35,149	262,428		231,811
Miscellaneous	259,275		459,470	151,939		-	411,214		459,470
Transfers	 (1,079,642)		-	1,079,642		-	-		
Total general revenues	38,716,687		35,984,958	1,275,735		35,149	39,992,422		36,020,107
Expenses:									
General government									
administration	3,373,633		3,834,523	-		-	3,373,633		3,834,523
Judicial administration	1,321,551		1,305,420	-		-	1,321,551		1,305,420
Public safety	12,399,082		10,851,996	-		-	12,399,082		10,851,996
Public works	2,488,278		3,224,196	-		-	2,488,278		3,224,196
Health and social services	4,678,442		4,486,438	-		-	4,678,442		4,486,438
Education	12,688,448		12,473,709	-		-	12,688,448		12,473,709
Parks, recreation and cultural	1,014,718		593,795	-		-	1,014,718		593,795
Community development	1,466,009		1,357,445	-		-	1,466,009		1,357,445
Interest and other fiscal charges	3,379,550		2,770,309	-		-	3,379,550		2,770,309
Water and sewer utilities	 -		-	4,600,849		4,833,897	4,600,849		4,833,897
Total expenses	 42,809,711		40,897,831	4,600,849		4,833,897	47,410,560		45,731,728
Change in net assets	4,450,828		2,320,007	(65,512)		(1,329,318)	4,385,316		990,689
Net assets, beginning	 6,984,555		4,664,548	(230,311)		1,099,007	6,754,244		5,763,555
Net assets, ending	\$ 11,435,383	\$	6,984,555	\$ (295,823)	\$	(230,311)	\$ 11,139,560	\$	6,754,244

Expenses in the County's governmental activities increased 4.7% over the prior year with expenses increasing in all functions except general government administration and public works. Education again consumed the largest share of the total combined expenses of the primary County government and its component units during the fiscal year ended June 30, 2012 at 59.3% of the total. Public safety spending represents 14.5% of the total. Program revenues, which include fees, charges and special purpose grants and contributions, funded 44.5% of total functional expenses in fiscal year 2012, a slightly increased level as compared to fiscal year 2011. Despite a 12.6% increase in general property tax revenues over the prior year, total general revenues for the County's governmental activities only rose 7.6%. In the County's business type activities, expenses decreased 4.8% and program revenues decreased 6.0% from the prior year. The County's water and sewer utility operations are continuing to prepare for a period of moderate growth sometime in the future. It should again be noted that these expenses are on a full accrual basis and, therefore, include depreciation expense on capital assets.

Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements and for public accountability.

Governmental Funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows and balances of available resources. By analyzing the sources and uses of funds, the differences between the two, and changes in balances over time, such information can be useful in assessing the County's financial needs. In particular, unreserved fund balance is important as a measure of the net resources available for financing future expenditures.

In total, governmental funds reported fund balances of \$29,027,162 at June 30, 2012, \$16,479,118 of that balance is reserved by external restrictions, \$950,660 is committed or assigned and the remaining \$11,597,384 is unassigned. Fund balances in the governmental funds increased \$11,028,175 during the fiscal year ended June 30, 2012. Fund balance in the General Fund increased by \$3,889,569. Expenditures for the conversion of a primary school to a PK-5 school, public safety equipment, construction of a YMCA and construction of a new library were offset by the borrowing of funds for long term library and school debt and capital leases resulting in an increase of \$6,947,128 in the fund balance of the Capital Projects Fund.

In the General Fund, fund balance increased to \$13,147,707, a 42% increase over the prior year. General property taxes remain the primary revenue source in the General Fund contributing 70.6% of the total during fiscal year 2012, slightly more than in the prior year. Intergovernmental revenue from the Commonwealth of Virginia increased by 1.6% over the prior year and was 12.7% of total General Fund revenues, versus 13.2% in the prior year. The share added by other local taxes remained at 9.0% for a second year. Education consumed the bulk of the General Fund's expenditures (35.7%). Public Safety (34.7%) and Public Works (9.1%) also accounted for substantial shares of the expenditures in the Fund.

Proprietary Funds. The proprietary funds provide the same type of information found in the business-type activities sections of the government-wide financial statements, but in more detail.

The largest of the County's enterprise operations, the County Public Utility Fund, had a deficit in net assets of \$2,231,197 at June 30, 2012, an increase in the deficit over the previous year of \$245,249. The County has made significant investments in the utility system over the last ten years that have not yet been fully recovered through revenues in the fund. The County's main utility fund, reported a net operating loss for the fiscal year ended June 30, 2012 of \$162,132, a 34.4% improvement from last fiscal year due to the increase in user fees. The Dawn Wastewater System also reported an operating loss of \$161,918, a 23.5% increase from last fiscal year. This year was the fourth full year of operation for the Dawn Wastewater System and the third full year of depreciation of \$123,613.

General Fund Budgetary Highlights

The original adopted budget of the General Fund was increased by 3.4% or \$1,268,196. Following is a partial summary of these increases/reductions by function:

- \$ 43,716 for General government administration
- \$ 195,735 for Public safety
- \$ (8,978) for Public works
- \$ 16,250 for Health and social services
- \$ (10,900) for Parks, recreation and cultural
- \$ (27,000) for Community development
- \$1,059,373 for Transfers to other funds

Actual revenue collections were \$1,662,599 greater than the final budget estimates. Revenue from property taxes, other local taxes, fines and forfeitures, use of money and property, miscellaneous revenue, recovered costs and intergovernmental revenue were above revenue projections. An increase in real estate and personal property tax rates contributed \$1,049,153 of the increase. Revenues from permits, fees and regulatory licenses and charges for services fell short of expectations.

Actual expenditures and operating transfers out to other funds totaled \$2,402,513 less than the amended budget appropriations, a variance of only 6.1%. The function of judicial administration exceeded the final amended budget appropriation. Actual expenditures fell under amended appropriations in all other functions.

Capital Assets and Debt Administration

Capital Assets. The County's total investment in capital assets (net of accumulated depreciation and amortization) for governmental and business-type activities amounted to \$90,725,358 as of June 30, 2012. This investment in capital assets includes land, buildings, property improvements, machinery and equipment, vehicles and utility improvements. It should be noted that this investment value is based on historical cost and is not reflective of the current market value of these assets.

Major capital improvement projects for the year included:

- \$ 418,550 for sheriff vehicles
- \$ 285,641 for emergency services vehicles
- \$ 253,275 for other public safety equipment
- \$ 40,083 for information technology equipment
- \$ 241,986 for engineering for Bowling Green Primary School to a PK-5 school
- \$ 113,996 for construction on the Dawn Library
- \$8,478,028 in various water and wastewater system improvements and equipment

Long-Term Debt. At June 30, 2012, the County's total primary government and business-type long-term debt amounted to \$125,309,832. This total is comprised of:

- \$40,536,459 in lease revenue bonds issued through the County's Industrial Development Authority for a variety of general government, school and business-type activity improvements and equipment acquisitions.
- \$46,055,726 in utility system revenue bonds for the improvement and expansion of the County's utility enterprise operations and landfill closure.
- \$31,454,988 in general obligation bonds issued for the construction and improvement of County public schools and utility projects.
- \$1,446,011 in capital lease obligations for general government radio and motor vehicle equipment.
- \$3,022,929 as the County's liability for closure and post-closure care of the former County Sanitary Landfill.
- \$1,217,370 in accrued liabilities for leave benefits earned by County employees.
- \$1,576,349 for OPEB liabilities for retired County employees.

Payments made to retire County long-term debt totaled \$2,633,138 during the fiscal year ended June 30, 2012. Two long term debt transactions were completed during the fiscal year: a \$8,400,000 lease revenue bond anticipation bond was issued through the commercial market to construct a YMCA and convert a primary school to a PK-5 school; and a \$625,126 capital lease for the purchase of sheriff vehicles and equipment.

Economic Factors and Next Year's Budget and Tax Rates

- The population of Caroline County, based on the 2010 census has grown 1% since the April 2010 census to an estimated 28,890.
- The County conducted a real property reassessment during fiscal year 2010 to be effective January 2011 to be sure its values for tax purposes are in line with market values. Growth had pushed assessed values up for the January 2008 reassessment to almost \$3 billion, but the housing market crash had dropped values for 2011 by an estimated 18%. Growth in the County continues to be low.
- The unemployment rate for the County decreased from 7.7% to 6.7% and revenues were stable.
- The burst of population growth the County had experienced several years ago has slowed dramatically as the nation-wide turnaround in real estate markets and recession has had an impact. After issuing a total of 318 residential building permits in the fiscal year ended June 30, 2007, the County building inspection division only issued 76 in the fiscal year ended June 30, 2012 and is estimating those numbers will be approximately the same in fiscal year 2013. Commercial development has declined from 25 new commercial structures in fiscal year June 30, 2007 to 1 in fiscal year 2012.

These and many other factors were considered in preparing the County's budget for fiscal year 2013. The fiscal year 2013 general fund budget (excluding capital investments) increased 1.8%. Fiscal year 2012 budget included a \$1.2 million debt reserve obligation to Virginia Resources Authority. This amount is decreased to \$502,539 in fiscal year 2013, but is offset by increased transfers to debt retirement and the utility fund. Capital investments reflect a budget decrease of \$6,830,600 million due to funding restrictions. The adopted real estate rate for calendar year 2012 was increased to \$0.72 per hundred dollars (from \$0.68) of assessed value. Personal property tax rates were reduced to \$3.50 as the assessed values were changed from 50% to 100% of "clean retail."

Requests for Information

This financial report is designed to provide a general overview of the County of Caroline, Virginia's finances for all those who may have an interest in the County's financial condition and prospects. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Finance Director, Caroline County, Post Office Box 447, 212 N. Main Street, Bowling Green, Virginia 22427.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET ASSETS June 30, 2012

	P	rimary Governmen	nt	Component U	Units		
	Governmental	Business-type		School			
A CODERG	Activities	Activities	Totals	Board	IDA		
ASSETS							
Cash, cash equivalents and temporary							
cash investments	\$ 9,033,892	\$ -	\$ 9,033,892	\$ 1,311,710 \$	175,055		
Receivables, net:	10.022.204		10.022.204				
Property taxes	18,832,394	-	18,832,394	-	-		
Other accounts	691,633	337,168	1,028,801	1,023	-		
Due from other governments	2,611,851	94,143	2,705,994	3,882,698	-		
Internal balances	5,358,380	(5,358,380)	-	-	-		
Restricted cash	15,089,855	15,377,833	30,467,688	-	-		
Financing costs, net of accumulated amortization	-	750,869	750,869	-	-		
Capital assets, net of accumulated depreciation and amortization:							
Land	1,082,583	473,357	1,555,940	697,162	-		
Buildings	62,264,179	840,542	63,104,721	7,990,998	-		
Improvements other than buildings	5,494,818	28,546,700	34,041,518	92,806	-		
Equipment	10,532,693	1,124,159	11,656,852	6,164,156	-		
Intangibles	213,294	-	213,294	-	-		
Construction in progress	1,857,891	13,192,042	15,049,933	-	-		
Less: accumulated depreciation and amortization	(27,036,018)	(7,860,882)	(34,896,900)	(10,557,906)	-		
Total assets	106,027,445	47,517,551	153,544,996	9,582,647	175,055		
LIABILITIES							
Accounts payable	1,202,861	506,701	1,709,562	156,326	_		
Accrued payroll	347,004	22,025	369,029	3,331,516	_		
Accrued liabilities	310,819	,	310,819	113,430	_		
Insurance and benefit claims	157,094	11,641	168,735	-	_		
Accrued interest	1,028,144	545,176	1,573,320	18,888	_		
Customer deposits	-,,-	53,093	53,093		_		
Unearned revenue	13,349,541	-	13,349,541	360,995	_		
Due to other governments	1,998,511	_	1,998,511	-	_		
Noncurrent liabilities:	1,770,511		1,770,511				
Due within one year:							
Bonds payable	3,362,324	972,583	4,334,907	_	_		
Capital leases	320,453	-	320,453	46,560	_		
Compensated absences	65,752	4,950	70,702	51,035	_		
Due in more than one year:	00,702	.,,,,,	70,702	01,000			
Bonds payable, net	68,069,123	45,643,143	113,712,266	_	_		
Capital leases	632,822	-	632,822	446,176	_		
Landfill obligation	3,022,929	_	3,022,929	-	_		
Compensated absences	591,772	44,545	636,317	459,316	_		
Other postemployment benefits	132,913	9,517	142,430	1,433,919	_		
Total liabilities	94,592,062	47,813,374	142,405,436	6,418,161	-		
NET ASSETS							
	(2.005.427)	5 079 025	2 102 500	2 204 420			
Invested in capital assets, net of related debt Restricted:	(2,885,427)	5,078,025	2,192,598	3,894,480	-		
	14 020 252		14 020 252				
Capital projects Debt service	14,920,352	-	14,920,352	-	-		
	1,176,599	-	1,176,599	-	-		
Social services	13,404	-	13,404	-	-		
Comprehensive services	57,916	-	57,916	-	-		
Public safety grants	59,552	-	59,552	-	-		
Fire/rescue grants	161,528	-	161,528	-	-		
Housing	29,379	-	29,379	-	-		
Courthouse maintenance	42,480	-	42,480	-	-		
Tourism	17,908	<u>-</u>	17,908	-	-		
Unrestricted (deficit)	(2,158,308)	(5,373,848)	(7,532,156)	(729,994)	175,055		
Total net assets (deficit)	\$ 11,435,383	\$ (295,823)	\$ 11,139,560	\$ 3,164,486 \$	175,055		

COUNTY OF CAROLINE, VIRGINIA Exhibit 2

STATEMENT OF ACTIVITIES Year Ended June 30, 2012

Net (Expense) Revenue and Changes in Net Assets Program Revenues Operating Capital Primary Government Component Units Charges Grants and Grants and Governmental Business-type School Functions/Programs Expenses for Services Contributions Contributions Activities Activities Totals Board IDA Primary Government: Governmental activities: General government administration 3.373.633 \$ 700 \$ 248,570 \$ (3,124,363) \$ (3,124,363)Judicial administration 1,321,551 194,859 623,334 12,112 (491,246)(491,246)Public safety 12,399,082 1,931,399 2,059,081 71,534 (8,337,068)(8,337,068)Public works 2,488,278 54,082 10,560 (2,423,636)(2,423,636)Health and welfare 4,678,442 2,906,033 (1,772,409)(1,772,409)Education 12,688,448 (12,688,448)(12,688,448)Parks, recreation and cultural 1,014,718 88,076 10,980 (915,662)(915,662)Community development 72,596 (1,133,477)1,466,009 259,936 (1,133,477)Interest 3,379,550 (3,379,550)(3,379,550)Total governmental activities 42,809,711 2,529,052 5,931,154 83.646 (34,265,859)(34,265,859)Business-type activities: Public utilities 4,600,849 2,879,029 380.573 (1,341,247)(1,341,247)2,879,029 380,573 Total business-type activities 4,600,849 (1,341,247)(1,341,247)**Total primary government** 47,410,560 \$ 5,408,081 \$ 6,311,727 \$ 83,646 (34,265,859)(1,341,247)(35,607,106)Component Units: Caroline County School Board 37,829,262 \$ 747,012 \$ 25,307,686 \$ (11,774,564)**Industrial Development Authority** 10,787 13,267 50,000 52,480 **Total component units** 37,840,049 \$ 760,279 \$ 25,357,686 \$ (11,774,564)52,480

Taxes:					
General property taxes	30,377,123	-	30,377,123	-	-
Other local taxes:					
Local sales and use	1,527,122	-	1,527,122	-	-
Consumer utility	79,963	-	79,963	-	-
Motor vehicle licenses	823,632	-	823,632	=	-
Other	2,833,908	-	2,833,908	-	-
Grants and contributions not restricted to specific programs	-	-	-	11,096,989	-
Intergovernmental, non-categorical aid	3,677,032	-	3,677,032	-	-
Use of money and property	218,274	44,154	262,428	237	611
Miscellaneous	259,275	151,939	411,214	9,525	-
Transfers	(1,079,642)	1,079,642	<u> </u>	-	-

38,716,687

4,450,828

6,984,555

\$ 11,435,383 \$

1,275,735

(65,512)

(230,311)

39,992,422

4,385,316

6,754,244

(295,823) \$ 11,139,560

11,106,751

(667,813)

3,832,299

3,164,486 \$

611

53,091

121,964

175,055

See Notes to Financial Statements.

General Revenues:

Total general revenues

Change in net assets

Net assets (deficit), ending

Net assets (deficit), beginning, as restated

BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2012

	General	Debt Service	General Capital Projects	Proffers	Virginia Public Assistance	G	Other Governmental Funds		Total overnmental Funds
ASSETS									
Cash, cash equivalents and temporary									
cash investments	\$ 7,160,596	\$ 389,287	\$ 473,926	\$ 720,794	\$ 32,803	\$	250,668	\$	9,028,074
Receivables, net:									
Property taxes	18,832,394	-	-	-	-		-		18,832,394
Other accounts	533,503	128,499	75	-	-		29,556		691,633
Due from other governments	2,074,052	59,382	-	-	172,807		305,610		2,611,851
Due from other funds	5,164,565	-	-	356,858	-		-		5,521,423
Restricted cash	 1,176,599	-	13,913,256	-	-		-		15,089,855
Total assets	\$ 34,941,709	\$ 577,168	\$ 14,387,257	\$ 1,077,652	\$ 205,610	\$	585,834	\$	51,775,230
LIABILITIES									
Accounts payable	\$ 446,700	\$ -	\$ 544,485	\$ -	\$ 9,659	\$	199,721	\$	1,200,565
Accrued payroll	347,004	_	-	-	-		-		347,004
Accrued liabilities	305,829	_	-	_	14		4,976		310,819
Insurance and benefit claims	137,604	_	-	-	19,490		-		157,094
Due to other governments	1,998,511	_	-	_	-		_		1,998,511
Due to other funds	-	_	-	-	163,043		_		163,043
Deferred revenue	 18,558,354	-	-	-	<u> </u>		12,678		18,571,032
Total liabilities	21,794,002	-	544,485	_	192,206		217,375		22,748,068
FUND BALANCES									
Restricted for:									
Capital projects	_	_	13,842,700	1,077,652	_		_		14,920,352
Debt service	1,176,599	_	-	-	-		_		1,176,599
Social services	, , , <u>-</u>	_	-	_	13,404		_		13,404
Comprehensive services	-	_	-	-	-		57,916		57,916
Public safety grants	-	_	-	-	_		59,552		59,552
Fire/rescue grants	-	_	-	-	-		161,528		161,528
Housing	-	_	-	-	-		29,379		29,379
Courthouse maintenance	-	_	-	-	-		42,480		42,480
Tourism	-	_	-	-	-		17,908		17,908
Committed to:							,		,
Capital projects	366,000	-	-	-	-		-		366,000
Assigned to:	, .								,
Capital projects	7,420	-	72	-	-		_		7,492
Debt service	´-	577,168	-	-	-		-		577,168
Unassigned:		-							•
General fund	11,597,688	-	-	-	-		-		11,597,688
Law library	 <u>-</u>	-	-	-	-		(304)		(304)
Total fund balances	 13,147,707	577,168	13,842,772	1,077,652	13,404		368,459		29,027,162
Total liabilities and fund balances	\$ 34,941,709	\$ 577,168	\$ 14,387,257	\$ 1,077,652	\$ 205,610	\$	585,834	\$	51,775,230

RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS June 30, 2012

	Governmental Funds						
Total fund balances - total governmental funds		\$	29,027,162				
Amounts reported for governmental activities in the Statement of Net Assets are different because:							
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds.							
Governmental capital assets Less accumulated depreciation and amortization Net capital assets	\$ 80,964,592 (26,637,615)		54,326,977				
Deferred revenue represents amounts that were not available to fund current expenditures and, therefore, is not reported as revenue in the governmental funds.			5,221,491				
Internal service funds are used by management to charge the costs of goods provided to other departments or funds. The assets and liabilities of the internal service funds are included in							
governmental activities in the Statement of Net Assets.			85,985				
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.							
Bonds payable, including unamortized premiums Capital leases Landfill obligation Compensated absences Interest payable Other postemployment benefits	 (71,431,447) (953,275) (3,022,929) (657,524) (1,028,144) (132,913)		(77,226,232)				
Net assets of governmental activities		\$	11,435,383				

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

Year Ended June 30, 2012

		General	Debt Service	General Capital Projects	Proffers	Virginia Public Assistance	C	Other Governmental Funds	G	Total overnmental Funds
Revenues:										
General property taxes	\$	28,661,523	\$ -	\$ -	\$ -	\$ -	\$	-	\$	28,661,523
Other local taxes		3,671,276	1,431,757	-	-	-		161,592		5,264,625
Permits, privilege fees and regulatory licenses		311,443	-	-	-	-		-		311,443
Fines and forfeitures		702,704	-	-	-	-		-		702,704
Use of money and property		62,506	111,600	21,375	11,026	-		11,767		218,274
Charges for services		335,226	-	-	-	-		34,074		369,300
Miscellaneous		74,472	-	-	111,314	36,296		37,193		259,275
Recovered costs		1,145,605	-	-	-	-		-		1,145,605
Intergovernmental	-	5,645,252	609,001	83,646	-	2,004,362		1,349,571		9,691,832
Total revenues		40,610,007	2,152,358	105,021	122,340	2,040,658		1,594,197		46,624,581
Expenditures:										
Current:										
General government administration		2,742,445	-	-	-	-		-		2,742,445
Judicial administration		1,181,221	-	-	-	-		15,092		1,196,313
Public safety		10,801,746	-	-	-	-		346,007		11,147,753
Public works		2,822,731	-	-	-	-		-		2,822,731
Health and welfare		582,316	-	-	-	2,420,581		1,680,718		4,683,615
Education		11,096,989	-	-	-	-		-		11,096,989
Parks, recreation and cultural		655,308	_	-	-	_		-		655,308
Community development		1,120,934	_	-	-	_		178,870		1,299,804
Capital outlay		-	_	2,009,291	-	_		-		2,009,291
Debt service:										
Principal		-	2,459,712	-	-	_		_		2,459,712
Interest and fiscal charges		96,503	3,086,130	360,208	-	-		-		3,542,841
Total expenditures		31,100,193	5,545,842	2,369,499	-	2,420,581		2,220,687		43,656,802
Revenues over (under) expenditures	_	9,509,814	(3,393,484)	(2,264,478)	122,340	(379,923)		(626,490)		2,967,779
Other financing sources (uses):										
Transfers in		-	3,551,143	71,568	-	360,100		776,561		4,759,372
Transfers out		(5,620,245)	· · · · -	-	(70,452)	-		(148,317)		(5,839,014)
Issuance of lease revenue bond anticipation note		-	_	8,400,000	-	_		-		8,400,000
Premium on lease revenue bond anticipation note		-	_	114,912	-	_		_		114,912
Issuance of capital lease		-	-	625,126	-	-		-		625,126
Other financing sources (uses), net		(5,620,245)	3,551,143	9,211,606	(70,452)	360,100		628,244		8,060,396
Net change in fund balances		3,889,569	157,659	6,947,128	51,888	(19,823)		1,754		11,028,175
Fund balance, beginning, as restated		9,258,138	419,509	6,895,644	1,025,764	33,227		366,705		17,998,987
Fund balance, ending	\$	13,147,707	\$ 577,168	\$ 13,842,772	\$ 1,077,652	\$ 13,404	\$	368,459	\$	29,027,162

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2012

	Governme	ental Fu	ınds
Net change in fund balances - total governmental funds		\$	11,028,175
Reconciliation of amounts reported for governmental activities in the Statement of Activities:			
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense. This is the amount			
by which depreciation and amortization exceeded capital outlays in the current period. Expenditures for capital assets	\$ 1,663,081		
Less depreciation and amortization expense Excess of depreciation and amortization over capital outlays	 (3,736,828)		(2,073,747)
The net effect of miscellaneous transactions involving capital assets (i.e. sales, trade-ins and donations) is to decrease net assets.			(115,949)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.			
Change in deferred revenue			1,715,600
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Debt issued or incurred:			
Lease revenue bond anticipation note	(8,400,000)		
Premium on lease revenue bond anticipation note Capital leases	(114,912) (625,126)		
Principal repayments: General obligation debt	2,459,712		
Landfill obligation	 707,242		(5,973,084)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.			(3,773,004)
Accrued interest	83,535		
Compensated absences	(241,515)		
Other postemployment benefits	(48,866)		
Amortization of premium	 79,756		(127,000)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net income of the internal service funds			(127,090)
are reported with governmental activities.			
Total revenues	163,771		
Total expenses	 (166,848)		(3,077)
Change in not assets of governmental activities		•	
Change in net assets of governmental activities		\$	4,450,828

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

Year Ended June 30, 2012

	General Fund									
	Budgeted Ar	mounts	Actual	Variance with Final Budget Over						
	Original	Final	Amounts	(Under)						
Revenues:	Original	1 mu	Timounts	(ender)						
General property taxes	\$ 26,407,491 \$	27,362,954	\$ 28,661,523	\$ 1,298,569						
Other local taxes	3,299,905	3,299,905	3,671,276	371,371						
Permits, privilege fees and regulatory licenses	401,820	401,820	311,443	(90,377)						
Fines and forfeitures	600,000	600,000	702,704	102,704						
Use of money and property	56,811	56,811	62,506	5,695						
Charges for services	470,678	470,678	335,226	(135,452)						
Miscellaneous	63,000	63,000	74,472	11,472						
Recovered costs	1,121,887	1,121,887	1,145,605	23,718						
Intergovernmental	5,413,163	5,570,353	5,645,252	74,899						
Total revenues	37,834,755	38,947,408	40,610,007	1,662,599						
Expenditures:										
Current:										
General government administration	2,855,806	2,899,522	2,742,445	(157,077)						
Judicial administration	1,176,344	1,176,344	1,181,221	4,877						
Public safety	10,787,367	10,983,102	10,801,746	(181,356)						
Public works	2,918,286	2,909,308	2,822,731	(86,577)						
Health and social services	566,566	582,816	582,316	(500)						
Education	11,566,270	11,566,270	11,096,989	(469,281)						
Parks, recreation and cultural	749,403	738,503	655,308	(83,195)						
Community development	1,186,019	1,159,019	1,120,934	(38,085)						
Debt service:										
Interest and fiscal charges	125,000	125,000	96,503	(28,497)						
Total expenditures	31,931,061	32,139,884	31,100,193	(1,039,691)						
Revenues over expenditures	5,903,694	6,807,524	9,509,814	2,702,290						
Other financing source (uses):										
Transfers in	20,000	20,000	-	(20,000)						
Transfers out	(5,923,694)	(6,983,067)	(5,620,245)	1,362,822						
Other financing uses, net	(5,903,694)	(6,963,067)	(5,620,245)	1,342,822						
Net change in fund balance	-	(155,543)	3,889,569	4,045,112						
Fund balance, beginning, as restated	<u> </u>	155,543	9,258,138	9,102,595						
Fund balance, ending	\$ - \$	<u> </u>	\$ 13,147,707	\$ 13,147,707						

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - VIRGINIA PUBLIC ASSISTANCE FUND Year Ended June 30, 2012

	Virginia Public Assistance							
						ance with al Budget		
	Budgeted Amounts			Actual	Over			
		Original	Final	Amounts	J)	Under)		
Revenues:								
Miscellaneous	\$	- \$	- 9	36,296	\$	36,296		
Intergovernmental		2,057,592	2,070,287	2,004,362		(65,925)		
Total revenues		2,057,592	2,070,287	2,040,658		(29,629)		
Expenditures:								
Current:								
Health and welfare		2,599,327	2,628,126	2,420,581		(207,545)		
Total expenditures		2,599,327	2,628,126	2,420,581		(207,545)		
Revenues under expenditures		(541,735)	(557,839)	(379,923)		177,916		
Other financing sources:								
Transfers in		541,735	557,839	360,100		(197,739)		
Net change in fund balance		-	-	(19,823)		(19,823)		
Fund balance, beginning, as restated		-	-	33,227		33,227		
Fund balance, ending	\$	- \$	- 5	13,404	\$	13,404		

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - PROFFERS FUND $\,$

Year Ended June 30, 2012

		Proffers Fund					
		Budgeted Amounts			Variance with Final Budget Over		
	Original		Final	Amounts	(Under)		
Revenues:							
Use of money and property	\$	1,000 \$	1,000 \$	11,026	\$ 10,026		
Miscellaneous		90,000	90,000	111,314	21,314		
Total revenues		91,000	91,000	122,340	31,340		
Other financing use: Transfer out		(128,822)	(128,822)	(70,452)	58,370		
Net change in fund balance		(37,822)	(37,822)	51,888	89,710		
Fund balance, beginning		37,822	37,822	1,025,764	987,942		
Fund balance, ending	\$	- \$	- \$	1,077,652	\$ 1,077,652		

STATEMENT OF NET ASSETS PROPRIETARY FUNDS June 30, 2012

	 Business-type Activities - Enterprise Funds Caroline Dawn County Wastewater				
	Utility	System		Internal Service	
ACCEPTO	Fund	Fund	Totals	Fund	
ASSETS Current Assets:					
Cash, cash equivalents and temporary cash investments	\$	\$ -	\$ -	\$ 5,818	
Other accounts receivable, net	\$ 311,901	25,267	337,168	\$ 3,010	
	94,143	23,207	94,143	-	
Due from other governments	94,143	-	94,143	-	
Total current assets	 406,044	25,267	431,311	5,818	
Noncurrent Assets:					
Restricted cash	15,377,833	_	15,377,833	_	
Financing costs, net of accumulated amortization	750,869	_	750,869	_	
Capital assets:	, , , , , , ,		, , , , , , ,		
Land	323,357	150,000	473,357	_	
Buildings	840,542	-	840,542	412,315	
Improvements other than buildings	23,602,153	4,944,547	28,546,700	68,551	
Equipment	1,124,159	-	1,124,159	-	
Construction in progress	13,192,042	_	13,192,042	_	
Less accumulated depreciation and amortization	(7,469,439)	(391,443)	(7,860,882)	(398,403)	
•	 (1) 11)	(, -)	(1,111,111)	(===)	
Total capital assets (net of accumulated depreciation and amortization)	 31,612,814	4,703,104	36,315,918	82,463	
Total noncurrent assets	 47,741,516	4,703,104	37,066,787	82,463	
Total assets	 48,147,560	4,728,371	37,498,098	88,281	
LIABILITIES					
Current Liabilities:					
Accounts payable	493,338	13,363	506,701	2,296	
Compensated absences	4,950	-	4,950	-	
Accrued payroll	22,025	-	22,025	-	
Insurance and benefit claims	11,641	-	11,641	-	
Accrued interest	545,176	-	545,176	-	
Customer deposits	52,943	150	53,093	-	
Due to other funds	5,124,011	234,369	5,358,380	-	
Revenue bonds	 802,909	169,674	972,583	-	
Total current liabilities	 7,056,993	417,556	7,474,549	2,296	
Noncurrent Liabilities:					
Compensated absences	44,545	-	44,545	_	
Other postemployment benefits	9,517	_	9,517	_	
Revenue bonds	 43,267,702	2,375,441	45,643,143	-	
Total noncurrent liabilities	 43,321,764	2,375,441	45,697,205	=	
Total liabilities	 50,378,757	2,792,997	53,171,754	2,296	
NET ASSETS	 				
Invested in capital assets, net of related debt	2,920,036	2,157,989	5,078,025	82,463	
Unrestricted (deficit)	(5,151,233)			3,522	
Omesureica (acricit)	 (3,131,433)	(222,615)	(5,373,848)	3,322	
Total net assets (deficit)	\$ (2,231,197)	\$ 1,935,374	\$ (295,823)	\$ 85,985	

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS Year Ended June 30, 2012

	Business-ty	pe Activities - Enterp	rise Funds	Governmental
	Caroline County Utility Fund	Dawn Wastewater System Fund	Totals	Activities - Internal Service Fund
Operating revenues:				
Charges for services:				
Water	\$ 787,766	\$ -	\$ 787,766	\$ -
Sewer	1,355,985	58,643	1,414,628	-
Other revenue	 151,939	-	151,939	163,771
Total operating revenues	 2,295,690	58,643	2,354,333	163,771
Operating expenses:				
Personnel services	516,611	20,259	536,870	-
Fringe benefits	221,148	4,712	225,860	-
Contractual services	289,238	14,816	304,054	-
Other charges	826,946	57,161	884,107	153,105
Depreciation and amortization	 603,879	123,613	727,492	13,743
Total operating expenses	 2,457,822	220,561	2,678,383	166,848
Operating loss	 (162,132)	(161,918)	(324,050)	(3,077)
Nonoperating revenues (expenses):				
Connection availability fees	643,257	33,378	676,635	=
Interest revenue	44,154	-	44,154	-
Federal revenue - BABs subsidy	376,573	-	376,573	-
Federal revenue - DEQ	4,000	-	4,000	-
Interest expense	 (1,922,466)	-	(1,922,466)	-
Total nonoperating revenues (expenses), net	 (854,482)	33,378	(821,104)	-
Loss before transfers	(1,016,614)	(128,540)	(1,145,154)	(3,077)
Transfers in	 771,085	308,557	1,079,642	-
Change in net assets	(245,529)	180,017	(65,512)	(3,077)
Net assets (deficit), beginning, as restated	 (1,985,668)	1,755,357	(230,311)	89,062
Net assets (deficit), ending	\$ (2,231,197)	\$ 1,935,374	\$ (295,823)	\$ 85,985

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS Year Ended June 30, 2012

	Business-type Activities - Enterprise Funds						Governmental		
		Caroline		Dawn			Activity -		
		County	Wa	astewater			Internal		
		Utility	5	System			Service		
		Fund		Fund	Totals		Fund		
Cash Flows From Operating Activities:									
Receipts from customers	\$	2,252,091	\$	60,533	\$ 2,312,624	\$	-		
Payments to suppliers for goods and services		(928,426)		(59,505)	(987,931)		(10,666)		
Payments to employees for services		(735,216)		(24,971)	(760,187)		-		
Internal activity - payments to other funds		-		-	-		(153,105)		
Other receipts		151,939		-	151,939		163,771		
Net cash provided by (used in) operating activities		740,388		(23,943)	716,445				
Cash Flows from Noncapital Financing Activities:									
Grant revenue		380,573		_	380,573		-		
Transfers from other funds		771,085		308,557	1,079,642				
Net cash provided by noncapital financing activities		1,151,658		308,557	1,460,215				
Cash Flows From Capital and Related									
Financing Activities:									
Payment of advance from other funds		-		(315,035)	(315,035)		-		
Advance from other funds		497,748		-	497,748		-		
Connection availability fees		643,257		33,378	676,635		-		
Principal paid on bonds		(3,751)		(169,675)	(173,426)		-		
Interest and other fiscal charges		(2,003,072)		-	(2,003,072)		-		
Acquisition and construction of capital assets		(8,765,779)		-	(8,765,779)				
Net cash used in capital and related financing activities		(9,631,597)		(451,332)	(10,082,929)				
Cash Flows From Investing Activities:									
Interest received on investment securities		44,154		-	44,154				
Net cash provided by investing activities		44,154		-	44,154				
Net decrease in cash and cash equivalents		(7,695,397)		(166,718)	(7,862,115)		-		
Cash and Cash Equivalents:									
Beginning		23,073,230		166,718	23,239,948		5,818		
Ending	\$	15,377,833	\$	-	\$ 15,377,833	\$	5,818		

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS Year Ended June 30, 2012

	Business-type Activities - Enterprise Funds						Governmental		
	·	Caroline Dawn					Activity -		
		County	1	Vastewater				Internal	
		Utility		System				Service	
		Fund		Fund		Totals		Fund	
Reconciliation of operating loss to net cash provided by									
(used in) operating activities:									
Operating loss	\$	(162, 132)	\$	(161,918)	\$	(324,050)	\$	(3,077)	
Adjustments to reconcile operating loss to net cash									
provided by (used in) operating activities:									
Depreciation and amortization		603,879		123,613		727,492		13,743	
Change in assets and liabilities:									
Decrease in accounts receivable		97,903		1,890		99,793		-	
Increase (decrease) in:									
Accounts payable and deposits		186,554		12,472		199,026		(10,666)	
Accrued liabilities		14,184		-		14,184			
Net cash provided by (used in) operating activities	\$	740,388	\$	(23,943)	\$	716,445	\$		

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS June 30, 2012

	Agency Funds
ASSETS	
Cash, cash equivalents and temporary cash investments	\$ 249,647
LIABILITIES	
Amounts held for social services clients Amounts held for consortium Refundable escrow deposits payable	\$ 3,946 38,704 206,997
Total liabilities	\$ 249,647

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies

The County of Caroline, Virginia (County), is governed by an elected six member Board of Supervisors and provides a full range of services for its citizens. These services include law enforcement, paid and volunteer fire protection and rescue services, sanitation services, recreational activities, cultural events, education, and social services.

The financial statements of the County of Caroline, Virginia (County), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. As required by GAAP, these financial statements present the activities of the County and its component units. Blended component units, although legally separate entities, are in substance, part of the County's operations and, therefore, data from these units are combined with data of the primary government.

In determining how to define the financial reporting entity, management considered all potential component units using the standards prescribed under GASB Statement No. 14, *The Financial Reporting Entity* and amended by GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*. Component units include any legally separate organizations for which the Board of Supervisors is financially accountable. Financial accountability results where the Board of Supervisors appoints a voting majority of the organization's governing body and 1) is able to impose its will on that organization or 2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the County. Financial accountability may also result where an organization is fiscally dependent on the county regardless of whether the organization has 1) a separately elected governing board, 2) a governing board appointed by higher level of government, or 3) a jointly appointed board.

A. Reporting Entity

These financial statements present the County and its component units, entities for which the County is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the County's operations and so data from these units are combined with data of the County. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize it is legally separate from the County. Each discretely presented component unit has a June 30 year end.

The County has no blended component units.

Discretely Presented Component Unit. The County's government-wide financial statements include component unit columns that reflect the financial data of the School Board and the Industrial Development Authority. This data is reported in a separate column to emphasize that these entities are legally separate from the County.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

A. Reporting Entity (Continued)

The School Board is responsible for operating the elementary and secondary public schools and is fiscally dependent upon the County. The six members of the School Board are elected by the citizens of the County. The County Board of Supervisors has the ability to approve its budget and any amendments. The primary funding of the School Board is from the General Fund of the County. The School Board does not issue a separate financial report.

The Industrial Development Authority (Authority) of the County is responsible for assisting the County in its economic development functions and in the financing of capital improvements. The Authority was created by the County in 1973 under provisions of the *Code of Virginia* and is governed by a seven member Board of Directors appointed by the County Board of Supervisors. The Authority is fiscally dependent on the County and, therefore, it is included in the County's financial statements using the discrete presentation. The Authority does not issue a separate financial report.

B. Other Related Organizations

The Middle Peninsula Juvenile Detention Commission (Commission) is a political subdivision of the Commonwealth of Virginia and is governed by a separate board. The Commission was created by resolutions adopted in 1993 by its member jurisdictions, which include the Counties of Caroline, Charles City, Essex, Gloucester, Hanover, James City, King George, King and Queen, King William, and York and the Cities of Poquoson and Williamsburg. Each member jurisdiction appoints one member to the Commission. The County does not bear any direct or indirect liabilities for the operation of this organization, and has no equity interest in it.

The Commission was created to enhance the region for protection of the citizens by the construction, equipping, maintenance, and operation of a new juvenile detention facility serving the 18 member jurisdictions. The Commission is fiscally independent of the County because substantially all of its income will be generated from per diem payments from the member jurisdictions and reimbursements from the Commonwealth of Virginia for a portion of the capital costs. During the year, the County payments to the Commission totaled \$146,679. Separate audited financial statements are available from the Commission, c/o the County of James City, P. O. Box 8784, Williamsburg, VA 23187-8784.

The Pamunkey Regional Jail Authority (Jail Authority) is a political subdivision of the Commonwealth of Virginia. The participating jurisdictions of the Jail Authority are the Counties of Caroline and Hanover and the Town of Ashland. The Jail Authority is governed by a five-member board comprised of two members each from the Counties of Caroline and Hanover and one from the Town of Ashland. Management and accountability for fiscal matters rest with the Jail Authority. The board formulates and approves its own budget. The County does not bear any direct or indirect liabilities for the operation of the Jail Authority and has no equity interest in it.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

B. Other Related Organizations (Continued)

The purpose of the Jail Authority is to maintain and operate a regional jail facility to meet the needs of the participating jurisdictions for jail facilities. The participating jurisdictions have entered into a Service Agreement which is a long-term contract which regulates usage of the Jail and establishes payment terms applicable to participating jurisdictions. Under the Service Agreement, the County is obligated to commit all of its prisoners to the Jail at a per diem rate to be determined annually by the Jail. The County made per diem contributions totaling \$1,733,329 in fiscal year 2012. Complete financial statements for the Jail can be obtained from the office of the Pamunkey Regional Jail Authority.

C. Government-wide and Fund Financial Statements

<u>Government-wide financial statements</u> – The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities but also capital assets and long-term liabilities (such as buildings and general obligation debt).

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

<u>Statement of Net Assets</u> – The Statement of Net Assets is designed to display the financial position of the primary government (government and business-type activities) and its discretely presented component units. Governments will report all capital assets in the government-wide Statement of Net Assets and will report depreciation and amortization expense – the cost of "using up" capital assets – in the Statement of Activities. The net assets of a government will be broken down into three categories: 1) invested in capital assets, net of related debt, 2) restricted, and 3) unrestricted.

<u>Statement of Activities</u> – The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

C. Government-wide and Fund Financial Statements (Continued)

<u>Fund Financial Statements</u> – The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category – governmental, proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

<u>Budgetary comparison schedules</u> – Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments, and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The County applies all GASB pronouncements as well as the Financial Accounting Standards Board pronouncements issued on or before November 30, 1989 unless these pronouncements conflict with or contradict GASB pronouncements.

Government-Wide, Proprietary, and Fiduciary Fund Financial Statements: The government-wide, proprietary, and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of when the related cash flows take place. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation and amortization) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

D. <u>Measurement Focus, Basis of Accounting and Financial Statement Presentation</u> (Continued)

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

The County's fiduciary funds are presented in the fund financial statements by type. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the County, these funds are not incorporated into the government-wide statements.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as deferred revenues. Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally within two months preceding receipt by the County.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditures. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

In the fund financial statements, financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

1. <u>Governmental Funds</u> – are those through which most governmental functions typically are financed. The County reports the General Fund, Debt Service Fund, General Capital Projects Fund, Proffers Fund, and Virginia Public Assistance Fund as major governmental funds.

<u>General Fund</u> – is the primary operating fund of the County. This fund is used to account for all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service, and interest income. A significant part of the General Fund's revenues is used principally to finance the operations of the Component Unit School Board.

<u>Debt Service Fund</u> – accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Payment of principal and interest on the County and school system's general long-term debt financing is provided by appropriations from the General Fund.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

D. <u>Measurement Focus, Basis of Accounting and Financial Statement</u> Presentation (Continued)

<u>General Capital Projects Fund</u> – accounts for and reports financial resources that are restricted, committed, or assigned to expenditures for capital outlays except for those financed by proprietary funds.

Special Revenue Funds – account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The County reports the following major special revenue funds: Virginia Public Assistance Fund and Proffers Fund. These funds have been judgmentally determined to be major for public interest reasons, in that the presentation is of particular importance to the financial statement users. The County reports the following non-major governmental funds:

Nonmajor Special Revenue Funds – account for the proceeds of specific revenue sources (other than major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action. Nonmajor Special Revenue Funds consist of the following funds: Comprehensive Services Act; Law Library, Courthouse Maintenance, Housing, Tourism, Sheriff's Grant, and Fire/Rescue Grant.

- 2. <u>Fiduciary Funds (Trust and Agency Funds)</u> account for assets held by the County in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. These funds include Private Purpose Trust and Agency Funds, utilize the accrual basis of accounting, and are not included in the government-wide financial statements. The County's Agency Funds include amounts held for others in a fiduciary capacity, which includes social services clients, technology education consortium program, and refundable escrow deposits.
- 3. <u>Proprietary Funds</u> account for operations that are financed in a manner similar to private business enterprises. The Proprietary Fund measurement focus is upon determination of net income, financial position, and changes in financial position. Proprietary Funds consist of Enterprise Funds and Internal Service Funds.

<u>Enterprise Funds</u> – Enterprise funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The County's Enterprise Funds consists of the Utility Fund and Dawn Wastewater System Fund, which account for the operations of sewage pumping stations and collection systems and the water distribution system.

<u>Internal Service Fund</u> – accounts for the financing of goods or services provided by one department or agency to other departments or agencies of the County government, on a cost reimbursement basis. The County's internal service fund is the Vehicle Maintenance Fund.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

E. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the County.

F. Investments

State statutes allow the County to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds and repurchase agreements.

Investments are stated at fair value based on quoted market prices. Certificates of deposit and short-term repurchase agreements are reported in the accompanying financial statements as cash and cash equivalents.

Cash of individual funds other than the Agency Funds is combined to form a pool of cash and investments. The pool consists primarily of government and corporate obligations, commercial paper and an external local government investment pool. The government and corporate securities are stated at fair value based on quoted market prices and the investment in the local government investment pool (a 2a7-like pool) is reported at the pool's share price. Interest earned as a result of pooling is distributed to the appropriate funds utilizing a formula based on average monthly balances.

G. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e. the current portions of the interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds."

All trade and property tax receivables are shown net of an allowance for uncollectibles. The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$829,000 at June 30, 2012 and is comprised solely of property taxes.

Real and Personal Property Tax Data:

The tax calendars for real and personal property taxes are summarized below.

	Real	Personal
	Property	Property
		_
Levy	January 1	January 1
Due Date	June 5/December 5	June 5/December 5
	(50% each date)	(50% each date)
Lien Date	June 6/December 6	June 6/December 6

The County bills and collects its own property taxes. The County reassesses all existing real property every four to five years and the last reassessment was completed in 2011.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

H. Restricted Cash

Proceeds from the County's bond issues, as well as certain resources set aside for their repayment, are classified as restricted cash on the balance sheet because they are maintained in separate bank accounts and their use is limited by applicable bond covenants.

I. Capital Assets

Capital assets are reported in the applicable column in the government-wide financial statements for both the County and the component unit – School Board. Capital assets are defined by the County as land, buildings, and equipment with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. The Commonwealth of Virginia, not the County, has primary responsibility to construct and maintain infrastructure, such as streets and bridges, within the County. The County may, at its option, contribute to improvements to the road system. Such expenditures would be expensed during the year incurred. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The County does not have any infrastructure in its capital assets since roads, streets, bridges, and similar assets within its boundaries are the property of the Commonwealth of Virginia.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during construction on governmental activities' capital assets is not capitalized. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Capitalized interest is amortized using the straight-line method over the useful life of the asset.

Capital assets of the County, as well as the component units, are depreciated or amortized using the straight-line method over the following estimated useful lives.

Assets	Years
Buildings	20-40
Motor vehicles and equipment	3-10
Improvements other than buildings	5-50

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

J. Compensated Absences

Vested or accumulated vacation leave is reported in governmental funds only if it has matured, for example, as a result of employee resignations and retirements. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported as an expense in the Statement of Activities and a long-term obligation in the Statement of Net Assets. In accordance with the provisions of Governmental Accounting Standards No. 16, Accounting for Compensated Absences, no liability is recognized for that portion of accumulated sick leave benefits that is estimated will be taken as "terminal leave" prior to retirement.

Compensated absences are accrued when incurred in proprietary funds and reported as a fund liability. The General Fund is responsible for paying the liability for compensated absences for general government employees and has been used in prior years to liquidate the governmental funds' liability.

K. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the bonds outstanding method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

L. Net Assets

Net assets is the difference between assets and liabilities. Net assets invested in capital assets represent capital assets, less accumulated depreciation or amortization less any outstanding debt related to the acquisition, construction or improvement of those assets.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

M. Fund Equity

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are not in spendable form (such as inventory and prepaids) or are required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance amounts a government intends to use for a specific purpose; intent
 can be expressed by the governing body or by an official or body to which the governing
 body delegates the authority;
- Unassigned fund balance amounts that are available for any purpose; positive amounts are only reported in the General Fund.

When fund balance resources are available for a specific purpose in more than one classification, it is the County's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The Board of Supervisors establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the County Administrator or the County's Finance Director, who has been given the delegated authority to assign amounts by the Board of Supervisors.

N. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

NOTES TO FINANCIAL STATEMENTS

Note 1. Summary of Significant Accounting Policies (Continued)

O. Component Unit – School Board Capital Asset and Debt Presentation (Jointly Owned Assets)

By law, the School Board does not have taxing authority and, therefore, it cannot incur debt through general obligation bonds to fund the acquisition, construction or improvement of its capital assets. That responsibility lies with the County who issues the debt on behalf of the School Board. However, the *Code of Virginia* requires the School Board to hold title to the capital assets (buildings and equipment) due to their responsibility for maintaining the asset.

The Virginia General Assembly amended the *Code of Virginia* to allow a tenancy in common with the School Board whenever the locality incurs a financial obligation which is payable over more than one fiscal year for any school property. The tenancy in common terminates when the associated debt has been paid in full. For financial reporting purposes, the legislation permits the locality to report the portion of the school property related to any outstanding financial obligation, thus eliminating a potential deficit for the primary government due to financing School Board capital assets with debt.

Note 2. Budgetary Data

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

- 1. Prior to March 1, the County Administrator submits to the Board of Supervisors a proposed operating capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them.
- 2. The Board of Supervisors conducts work sessions to review the budget and public hearings are required to be conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- 4. The Appropriations Resolution places legal restrictions on expenditures at the department level or category level. The appropriation for each department or category can be revised only by the Board of Supervisors. The County Administrator is authorized to transfer budgeted amounts within the primary government's departments; however, the Component Unit School Board is authorized to transfer budgeted amounts within the school system's categories.
- 5. Formal budgetary integration is employed as a management control device during the year and budgets are legally adopted for the General Fund, Special Revenue Funds, Debt Service Fund, and Capital Projects Funds of the County and Component Unit School Board.
- 6. All budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP).
- 7. Appropriations lapse on June 30.
- 8. The original budget presented in the accompanying financial statements is the budget as provided in the Appropriation Resolution adopted by the Board of Supervisors. The final amended budget presented in the financial statements is the budget, amended as indicated above, as of the June 30 year end.

NOTES TO FINANCIAL STATEMENTS

Note 3. Deposits and Investments

<u>Deposits</u>: Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act"), Section 2.2-4400 et., seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

<u>Investments</u>

<u>Local Government Investment Pool (LGIP)</u>. The LGIP is a professionally managed money market fund which invests in qualifying obligations and securities as permitted by Virginia statutes. Pursuant to Section 2.2-4605 *Code of Virginia*, the Treasury Board of the Commonwealth sponsors the LGIP and has delegated certain functions to the State Treasurer. The LGIP reports to the Treasury Board at their regularly scheduled monthly meetings. The fair value of the position of the LGIP is the same as the value of the pool shares, i.e., the LGIP maintains a stable net asset value of \$1 per share. The maturity of the LGIP is less than one year.

State statutes authorize local governments and other public bodies to invest in obligations of the United States or its agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, bankers' acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool.

<u>Virginia State Non-Arbitrage Program (SNAP)</u>. Investment in the SNAP is used to assist in avoiding arbitrage penalties enacted with the Tax Reform Act of 1986. Sections 2.2-4700 through 2.2-4705 of the *Code of Virginia*, the Government Non-Arbitrage Investment Act authorizes the Virginia Treasury Board to provide assistance to the Commonwealth of Virginia, counties, cities, and towns in the Commonwealth, and to their agencies, institutions and authorities or any combination of the foregoing ("Virginia governments") in the management of and accounting for their bond funds, including, without limitation, bond proceeds, reserves, and sinking funds, and the investment thereof. The Virginia SNAP has been assigned an "AAAm" rating by Standard & Poor's. The SNAP Fund is managed to maintain a dollar-weighted average portfolio maturity of 90 days or less and seeks to maintain a constant net value (NAV) per share of \$1.00. The Commonwealth of Virginia's Treasury Board has contracted with PFM Asset Management, LLC, Wells Fargo, N.A., U.S. Bank, N.A., and the Bank of New York Mellon Corporation to provide professional services and regulating oversight to the SNAP Program.

NOTES TO FINANCIAL STATEMENTS

Note 3. Deposits and Investments (Continued)

<u>Custodial Credit Risk (Deposits)</u>. This is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's investment policy requires all deposits to be insured under FDIC or comply with the Virginia Security for Public Deposits Act. At year end, none of the County's deposits were exposed to custodial credit risk.

<u>Custodial Credit Risk (Investments)</u>. The County's investment policy does not specifically address custodial credit risk.

<u>Credit Risk.</u> The County's investment policy allows for investments whose ratings are A-1 by Standard & Poor's or P-1 by Moody's Investors Services.

The County's rated debt investments as of June 30, 2012 are presented in the following table using the Standard & Poor's rating scale.

County's Rated Debt Investments' Values								
Rated Debt Investments		Fair Qu	ality Ra	atings				
		AAAm		Unrated				
Local Government Investment Pool Virginia State Non-Arbitrage Pool U.S. Treasury Securities Repurchase Agreements – Underlying:	\$	7,883,618 27,662,202 991,028	\$	- - -				
U.S. Agency Securities				4,420,043				
Total	\$	36,536,848	\$	4,420,043				

Investment Policy

The investment of County funds shall be within the confines of the *Code of Virginia* and shall have as objectives:

- 1. To assure safety and repayment of principal.
- 2. To provide needed liquidity.
- 3. To accomplish the maximum investment of all funds available.
- 4. To determine that investments are in compliance with the reporting and disclosure regulations of the Governmental Accounting Standards Board, and that efforts are made to maintain all investments in the highest category.
- 5. To use the latest and most appropriate cash management techniques to develop and maintain an "Investment Procedure Policy."

NOTES TO FINANCIAL STATEMENTS

Note 3. Deposits and Investments (Continued)

Deposits

Public funds on deposit are subject to the Virginia Security for Public Deposits Act. The statute covers demand and time deposits and certificates of deposit in qualified public depositories which include banks and savings and loan associations, which are federally and state chartered and located within the Commonwealth. Public deposits consist of funds of county, city, town, or other political subdivision, including funds of any commission, institution, committee, board, or officer thereof.

The Act places certain guidelines upon deposits as follows:

The amount of such deposits shall not exceed the current insured limits of the FDIC or FSLIC unless secured by eligible collateral equal to 50% of the deposits held by banks and 100% of deposits held by savings and loan association. Eligible collateral consists of securities authorized as legal investments for other public funds of the Commonwealth and securities acceptable under U. S. Treasury Department regulations. The collateral shall be deposited with the State Treasurer or with the approval of the Treasury Board, collateral may be deposited with the Federal Reserve Bank of Richmond, The Federal Home Loan Bank, or other national or state chartered bank.

The maturity of deposits in banks and savings and loan associations shall not exceed one year.

Investments

The County is authorized to invest in the specified types of investments pursuant to Title 2.1, Chapter 18 of the Code of Virginia (1950), as amended.

50%

Diversification of Investments

Automated Government Money Trust

Diversification by Instrument – percent of portfolio not to exceed:

U. S. Treasury Obligations (bills, notes and bonds)	70%
U. S. Government and Agency Securities and instruments of Government Sponsored Corporations	70%
Bankers' Acceptances	40%
Repurchase Agreements	25% (over 30 days) 100% (under 30 days)
Certificates of Deposit - Commercial Banks	100%
Certificates of Deposit - Savings and Loan Associations	\$100,000 per unit/S & L
Commercial Paper	35%
Local Government Investment Pool	100%
State Non-Arbitrage Investment Funds	100% of Arbitrage Funds
Savings Account (Passbook)	100%
Master Note - Industrial Development Funds	\$100,000 Limit

NOTES TO FINANCIAL STATEMENTS

Note 3. Deposits and Investments (Continued)

Diversification of Investments (Continued)

Diversification by Financial Institution:

Bankers' Acceptances No more than 40% of the total

portfolio with any one institution

Repurchase Agreements No more than 25% of the total

portfolio with any one institution

Certificates of Deposit – Commercial Banks Up to 100% of the total portfolio

with any one institution

Certificates of Deposit – Savings and Loan Associations No more than \$100,000 with any

one institution

Commercial Paper No more than 5% of the total

portfolio with any one institution

Automated Government Money Trust 50% of the total portfolio limit

Diversification of funds to be invested in any one issue:

No limit – FDIC, FSLIC, \$100,000 per type per institution, unless fully collateralized according to Virginia Section for Public Deposits Act. Collateralized Certificates of Deposit.

No limit – U. S. Treasuries and Agencies; Automated Government Money Trust.

Maximum 35% of total portfolio for any Bankers' Acceptance and Commercial Paper issue.

Concentration of Credit Risk:

Concentration of credit risk is defined as the risk of loss attributed to the magnitude of a government's investment in a single issuer. If certain investments in any one issuer represent 5% of total investments, there must be a disclosure for the amount and issuer. At June 30, 2012, 89% of the County's investments were invested in "AAAm" rated Money Market Funds. All credit ratings presented in this paragraph are Standard & Poor's ratings.

NOTES TO FINANCIAL STATEMENTS

Note 3. Deposits and Investments (Continued)

Interest Rate Risk. The County's investment policy does not specifically address interest rate risk.

Investment Maturities (in years)

mvesiment	investment water ties (in years)									
Investment Type		Fair Value		Less Than One Year						
U.S. Treasury Securities	\$	991,028	\$	991,028						
Repurchase Agreements – Underlying: U.S. Agency Securities		4,420,043		4,420,043						
Total	\$	5,411,071	\$	5,411,071						

<u>External Investment Pools</u>. The State Non-Arbitrage Pool (SNAP) is an open-end management investment company registered with the Securities and Exchange Commission (SEC). The fair value of the positions in the SNAP and LGIP is the same as the value of the pool shares. As these pools are not SEC registered, regulatory oversight of the pools rests with the Virginia State Treasury. LGIP maintains a policy to operate in a manner consistent with SEC Rule 2a-7.

Note 4. Due From Other Governments

At June 30, 2012, the County had receivables due from other governments as follows:

				Component	
		ъ.		Unit - School	
	Primary				
-	(Sovernment		Board	
Other Local Governments:	_		_		
County of Caroline	\$	-	\$	1,998,511	
Commonwealth of Virginia:					
Local sales tax		268,649		-	
Communications tax		136,762		-	
Mobile home titling tax		5,045		-	
Victim witness grant		12,380		-	
School fund grants		-		123,613	
VPA funds		64,220		-	
State sales tax		-		720,425	
Constitutional officer reimbursements		149,730		-	
Rolling stock tax		5,487		-	
Comprehensive services		171,131		-	
Personal property tax relief funds		1,147,226		-	
Wireless funds		6,119		-	
Soil conservationist reimbursement		133,154		-	
Domestic violence grant		39,134		-	
DMV license agent fee		2,648		-	
Recordation tax		52,692		-	
School resource officer		27,126		-	
Rental - Health Department		9,939		-	
Other state funds		24,846		-	

NOTES TO FINANCIAL STATEMENTS

Note 4. Due From Other Governments (Continued)

	(Primary Government	Business-type Activities	Component Unit - School Board
Federal Government:				
School fund grants	\$	-	\$ -	\$ 1,040,149
SAFER		86,145	-	-
VPA funds		108,587	-	-
FEMA funds		15,746	-	-
Assistance for Firefighters grant		124,164	-	-
BAB's subsidy		-	94,143	-
Other federal grants		20,921	-	-
Total due from other governments	\$	2,611,851	\$ 94,143	\$ 3,882,698
Amounts due to other governments are as follows:				
Other Local Governments: Caroline County School Board	\$	1,998,511	\$ -	\$ -

Note 5. Interfund Obligations

Details of the County's interfund receivables and payables as of June 30, 2012 are as follows:

	Interfund Receivable			Interfund Payable		
General Proffers Virginia Public Assistance	\$	5,164,565 356,858	\$	163,043		
Total Governmental Funds	\$	5,521,423	\$	163,043		
Enterprise Funds: Caroline County Utility Dawn Wastewater System	\$	- -	\$	5,124,011 234,369		
Total Enterprise Funds	\$	-	\$	5,358,380		
Total All Funds	\$	5,521,423	\$	5,521,423		

The outstanding balances between funds result mainly from the time lag between the dates that 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

NOTES TO FINANCIAL STATEMENTS

Note 6. Capital Assets

Capital asset activity for the year ended June 30, 2012 is as follows:

Primary Government:

		Beginning Balance, as Restated		Increases		etions)/		Ending Balance
Governmental activities: General government: Capital assets, not being depreciated or amortize	ed:							
Land	\$	1,082,583	\$	- 5	\$	_	\$	1,082,583
Construction in progress		1,340,925		848,852		(331,886)		1,857,891
Total capital assets, not being depreciated or amortized		2,423,508		848,852		(331,886)		2,940,474
Capital assets, being depreciated or amortized:								
Buildings		61,838,147		13,717		-		61,851,864
Improvements other than buildings		5,426,267		-		-		5,426,267
Intangibles		27,478		42,626		143,190		213,294
Equipment		10,187,635		757,886		(412,828)		10,532,693
Total capital assets being depreciated or amortized		77,479,527		814,229		(269,638)		78,024,118
Less accumulated depreciation or amortization for:								
Buildings		(14,827,974)		(2,162,078)		-		(16,990,052)
Improvements other than buildings		(2,117,190)		(272,720)		-		(2,389,910)
Intangibles		(1,624)		(31,230)		-		(32,854)
Equipment		(6,439,574)		(1,270,800)		485,575		(7,224,799)
Total accumulated depreciation		(22.29(.2(2)		(2.72 (020)		405.555		(26,627,615)
or amortization		(23,386,362)		(3,736,828)		485,575		(26,637,615)
Total capital assets being depreciated or amortized, net		54,093,165		(2,922,599)		215,937		51,386,503
General government capital assets, net	\$	56,516,673	\$	(2,073,747)	\$	(115,949)	\$	54,326,977
Internal Service Fund: Capital assets, being depreciated or amortized: Buildings	\$	412,315	\$	_	\$	_	\$	412,315
Improvements other than buildings	Ψ	68,551	Ψ	_	Ψ	=	Ψ	68,551
Total capital assets being depreciated or amortized		480,866		-		-		480,866
Less accumulated depreciation or amortization for:		(24 (420)		(10 = 10)				(222.222)
Buildings		(316,109)		(13,743)		-		(329,852)
Improvements other than buildings Total accumulated depreciation	_	(68,551)				-		(68,551)
or amortization Internal Service Fund		(384,660)		(13,743)		-		(398,403)
capital assets, net	\$	96,206	\$	(13,743) 5	\$	-	\$	82,463

NOTES TO FINANCIAL STATEMENTS

Note 6. Capital Assets (Continued)

Total governmental activities

Primary Government: (Continued)

	Beginning Balance, as Restated	Increases	(Deletions)/ Reclassifications	Ending Balance
Governmental activities: Capital assets, not being depreciated				
or amortized:	ф. 1.00 2. 702. ф.		Φ	1 002 502
Land Construction in progress	\$ 1,082,583 \$		\$ - \$	1,082,583
Construction in progress Total capital assets, not being	1,340,925	848,852	(331,886)	1,857,891
depreciated or amortized	2,423,508	848,852	(331,886)	2,940,474
•		,		
Capital assets, being depreciated or amortized:				
Buildings	62,250,462	13,717	-	62,264,179
Improvements other than buildings	5,494,818	-	-	5,494,818
Intangibles	27,478	42,626	143,190	213,294
Equipment	10,187,635	757,886	(412,828)	10,532,693
Total capital assets being depreciated or amortized	77 060 202	814,229	(260,629)	79 504 094
depreciated of amortized	77,960,393	014,229	(269,638)	78,504,984
Less accumulated depreciation or amortization for:				
Buildings	(15,144,083)	(2,175,821)	-	(17,319,904)
Improvements other than buildings	(2,185,741)	(272,720)	-	(2,458,461)
Intangibles	(1,624)	(31,230)	-	(32,854)
Equipment	(6,439,574)	(1,270,800)	485,575	(7,224,799)
Total accumulated depreciation				
or amortization	(23,771,022)	(3,750,571)	485,575	(27,036,018)
Total capital assets being depreciated or amortized, net	54,189,371	(2,936,342)	215,937	51,468,966
Governmental activities capital assets, net	\$ 56,612,879 \$	(2,087,490)	\$ (115,949) \$	54,409,440
1 ,		, , ,	. , , , .	, ,
Depreciation and amortization expense	was charged to fund	ctions/program	ns/funds as follows:	
Governmental activities:				
General government administration Judicial administration Public safety			\$	659,084 121,753 859,534
Public works Health and welfare				367,376 1,917
Education				1,591,459
Parks, recreation and cultural				20,724
Community development				128,724
Community development				120,127

\$ 3,750,571

NOTES TO FINANCIAL STATEMENTS

Note 6. Capital Assets (Continued)

Primary Government: (Continued)

	Beginning Balance, as		(Deletions)/	Ending
	Restated	Increases	Reclassifications	Balance
Business-type activities: Capital assets, not being depreciated or amortized:				
Land	\$ 439,759 \$	_	\$ 33,598 \$	473,357
Construction in progress	4,540,437	8,706,787	(55,182)	13,192,042
Total capital assets, not being	4,540,457	8,700,787	(33,162)	13,172,042
depreciated or amortized	4,980,196	8,706,787	(21,584)	13,665,399
Capital assets, being depreciated or amortized:				
Buildings	840,542	-	-	840,542
Improvements other than buildings	28,525,116	-	21,584	28,546,700
Equipment	1,077,691	58,992	(12,524)	1,124,159
Total capital assets being				
depreciated or amortized	30,443,349	58,992	9,060	30,511,401
Less accumulated depreciation or amortization for:				
Buildings	(148,580)	(17,250)	-	(165,830)
Improvements other than buildings	(6,284,982)	(623,204)	-	(6,908,186)
Equipment	(712,352)	(87,038)	12,524	(786,866)
Total accumulated depreciation				
or amortization	(7,145,914)	(727,492)	12,524	(7,860,882)
Total capital assets being				
depreciated or amortized, net	23,297,435	(668,500)	21,584	22,650,519
Business-type activities capital assets, net	\$ 28,277,631 \$	8,038,287	\$ - \$	36,315,918
Depreciation and amortization expense v	vas charged to fun	ctions/progra	ms/funds as follows	S:

Depreciation and amortization expense was charged to functions/programs/funds as follows:

Business-type activities: Utilities Dawn Wastewater System	\$ 603,879 123,613
Total business-type activities	\$ 727,492

NOTES TO FINANCIAL STATEMENTS

Note 6. Capital Assets (Continued)

Legislation enacted during the year ended June 30, 2002, Section 15.2-1800.1 of the *Code of Virginia*, 1950, as amended, has changed the reporting of local school capital assets and related debt for financial statement purposes. Historically, debt incurred by governments "on behalf" of school boards was reported in the school board's discrete column along with the related capital assets. Under the current law, local governments have a "tenancy in common" with the school board whenever the locality incurs any financial obligation for any school property which is payable over more than one fiscal year. For financial reporting purposes, the legislation permits the locality to report the portion of school property related to any outstanding financial obligation eliminating any potential deficit from capitalizing assets financed with debt. The effect on the County for the year ended June 30, 2012 is that school financed assets in the amount of \$40,580,416 and related accumulated depreciation and amortization of \$10,661,257 are reported in the County for financial reporting purposes.

A summary of Component Unit – School Board property, plant and equipment at June 30, 2012 follows:

Component Unit - School Board:

		Beginning Balance	Increases	(Deletions)/ Reclassifications	Ending Balance
Capital assets, not being depreciated	_	Datance	Increases	Reclassifications	Balance
or amortized:					
Land	\$	697,162 \$	- \$	- \$	697,162
Total capital assets, not being					
depreciated or amortized		697,162	-	-	697,162
Capital assets, being depreciated					
or amortized:					
Buildings		7,990,998	-	-	7,990,998
Improvements other than buildings		92,806	-	-	92,806
Equipment		5,719,487	582,656	(137,987)	6,164,156
Total capital assets being					
depreciated or amortized		13,803,291	582,656	(137,987)	14,247,960
Less accumulated depreciation or					
amortization for:		(6.455.225)	(1.65.440)		(6 604 555)
Buildings		(6,457,335)	(167,440)	-	(6,624,775)
Improvements other than buildings		(27,455)	(4,640)	127.007	(32,095)
Equipment		(3,705,165)	(333,858)	137,987	(3,901,036)
Total accumulated depreciation or amortization		(10,189,955)	(505,938)	137,987	(10,557,906)
		(,,)	(===,===)		(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Total capital assets being		2 (12 22 (76.710		2 (00 054
depreciated or amortized, net		3,613,336	76,718	-	3,690,054
School Board capital assets, net	\$	4,310,498 \$	76,718 \$	- \$	4,387,216

Depreciation and amortization expense was charged to functions/programs/funds as follows:

Component Unit – School Board

\$ 505,938

NOTES TO FINANCIAL STATEMENTS

Note 7. Interfund Transfers

Interfund transfers for the year ended June 30, 2012 consisted of the following:

Fund	Transfers In			Transfers Out
Primary Government:				
Governmental Funds:				
General	\$	-	\$	5,620,245
Debt Service		3,551,143		-
General Capital Projects		71,568		-
Proffers		-		70,452
Virginia Public Assistance		360,100		-
Housing				148,317
Law Library		3,680		-
Comprehensive Services		772,881		
Total Governmental Funds	\$	4,759,372	\$	5,839,014
Enterprise Funds:				
Caroline County Utility	\$	771,085	\$	_
Dawn Wastewater System		308,557		
Total Enterprise Funds	\$	1,079,642	\$	
Total All Funds	\$	5,839,014	\$	5,839,014

The transfer to the Debt Service Fund of \$3,551,143 includes a transfer of \$3,480,691 from the General Fund to account for debt service payments, not funded by other revenue sources, and a transfer of \$70,452 from the Proffer Fund to account for debt service payments on the YMCA debt.

The transfer to the General Capital Projects Fund of \$71,568 from the General Fund was the County's portion of the purchase of an ambulance for which the remaining portion was funded by a grant.

The transfer to the Virginia Public Assistance Fund and the Comprehensive Services Fund of \$360,100 and \$722,881, respectively, from the General Fund were to satisfy the local match requirement for these Funds.

The transfer to the Law Library Fund of \$3,680 from the General Fund was to fund expenditures not covered by the fees generated by the Law Library charges for services.

The transfer to the Caroline County Utility Fund of \$771,085 from the General Fund was to cover debt service payments that were not generated by user charges in the Fund.

The transfer to the Dawn Wastewater System Fund of \$308,557, includes a transfer from the Housing Fund of \$148,317 to properly reflect the amount of the final drawdown for the Wastewater Treatment Plant project in the Dawn Wastewater Fund, and a transfer of \$160,240 from the General Fund to cover debt service payments that were not generated by user charges in the Fund.

NOTES TO FINANCIAL STATEMENTS

Note 8. Long-Term Obligations

The following is a summary of long-term liability activity of the primary government for the year ended June 30, 2012:

		Beginning			Ending	Due Within
		Balance	Increases	Decreases	Balance	One Year
Primary Government:						
Governmental activities:						
Bonds payable	\$	62,319,560 \$	8,400,000 \$	(2,138,861) \$	68,580,699 \$	3,243,700
Capital leases		647,751	625,126	(319,602)	953,275	320,453
Unamortized premiums		1,313,441	114,912	(79,756)	1,348,597	-
Revenue bond debt allocable						
from business-type activities		1,503,400	-	(1,249)	1,502,151	118,624
		65,784,152	9,140,038	(2,539,468)	72,384,722	3,682,777
Compensated absences		416,009	507,840	(266,325)	657,524	65,752
Governmental activities long-term						
liabilities	\$	66,200,161 \$	9,647,878 \$	(2,805,793) \$	73,042,246 \$	3,748,529
Component Unit - School Board:						
Capital lease	\$	- \$	559,006 \$	(66,270) \$	492,736 \$	46,560
Compensated absences	Ψ	584,307	σ	(73,956)	510,351	51,035
1				(1-))		
Component Unit - School Board						
long-term liabilities	\$	584,307 \$	559,006 \$	(140,226) \$	1,003,087 \$	97,595

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending Lease Reve		venue Bonds		General Obligation Bonds				
June 30,	<u> </u>	Principal		Interest	 Principal		Interest	
2013 2014 2015 2016 2017 2018-2022 2023-2027 2028-2032	\$	2,188,724 2,487,770 2,579,364 2,687,259 10,738,850 5,629,345 4,427,139 5,274,900	\$	1,426,528 1,621,310 1,526,936 1,418,005 1,128,979 3,819,931 2,712,325 1,626,992	\$ 1,548,887 1,572,936 1,596,564 1,635,770 7,480,330 7,699,752 5,306,160	\$	1,209,213 1,158,624 1,107,927 1,056,494 1,000,082 4,120,841 2,774,005 1,328,041	
2033-2037		2,885,500		462,347	2,375,000		128,801	
2038-2040	\$	795,000 39,693,851	\$	60,522 15,803,875	\$ 30,388,999	\$	13,884,028	

NOTES TO FINANCIAL STATEMENTS

Note 8. Long-Term Obligations (Continued)

Primary Government:

Year Ending	Capital I	Leases
June 30,	Principal	Interest
2013 2014 2015 2016	\$ 320,453 248,088 255,919 128,815	\$ 25,142 15,465 8,146 2,962
	\$ 953,275	\$ 51,715

Component Unit - School Board

Year								
Ending	 Capital Leases							
June 30,	Principal		Interest					
2013	\$ 46,560	\$	19,709					
2014	48,423		17,847					
2015	50,359		15,910					
2016	52,374		13,896					
2017	54,469		11,801					
2018-2022	240,551		24,527					
	\$ 492,736	\$	103,690					

Capital Lease Obligations:

\$700,000 capital lease obligation (payable from the General Fund) issued March 18, 2003, secured by equipment, principal due in various annual installments through 2013, interest payable semi-annually at 3.24%.	\$ 80,133
\$1,100,000 capital lease obligation (payable from the General Fund) issued August 1, 2004, secured by equipment, principal due in various annual installments through 2015, interest payable semi-annually at 3.52%.	375,000
\$625,126 capital lease obligation (payable from the General Fund) issued April 1, 2011, secured by equipment, principal due in various annual installments through 2016, interest payable semi-annually at 2.30%.	498,142
Total Capital Leases	\$ 953,275

Lease Revenue Bonds:

from 3.297% to 5.125%.

NOTES TO FINANCIAL STATEMENTS

Note 8. Long-Term Obligations (Continued)

\$9,240,000	lease	revenue	refunding	bond	payable	in	varying	annual
i a4 a 11 a 4 a	41	-L 2020	Intonost no			.11	a4 ma4 aa	

installments through 2039. Interest payable semi-annually at rates varying 9.125.000

\$10,455,000 lease revenue bond payable in varying annual installments through 2034. Interest payable semi-annually at rates varying from 2.7% to 5.125%.

8,870,000

\$7,800,000 lease revenue bond payable in varying annual installments through 2033. Interest payable semi-annually at 3.90%.

6,326,700

\$3,540,000 lease revenue bond payable in varying annual installments through October 1, 2016. Interest payable semi-annually at rates varying from 2.200% to 4.501%.

2,990,000

\$795,000 lease revenue bond payable in varying annual installments through October 1, 2035. Interest payable semi-annually at rates varying from 4.20% to 6.157%.

795,000

\$8,400,000 IDA Revenue Anticipation Note (RAN) payable in varying annual installments, with a lump-sum payment of \$8,280,000 due in August 2016. Interest payable semi-annually at 4.00%.

8,400,000

\$1,685,000 2009 EDA lease revenue bonds issued September 1, 2009, maturing annually beginning October 1, 2012 with interest payable semiannually at 4.60% through October 1, 2016.

1,685,000

Total lease revenue bonds

38,191,700

Revenue bond debt allocable from the Caroline County Utility Fund

1,502,151

Total incurred by County

39,693,851

General Obligation Bonds:

\$2,425,000 School Bonds (1993) issued 1994, maturing annually with interest payable semi-annually at rates varying from 4.475% to 5.00% through July 2013.

\$ 25,000

\$1,407,825 School Bonds (1992) issued November 12, 1992, maturing annually with interest payable semi-annually at varying rates through July 2012.

86,893

NOTES TO FINANCIAL STATEMENTS

Note 8. Long-Term Obligations (Continued)	
General Obligation Bonds: (Continued)	
\$315,997 School Bonds (1994B) issued November 22, 1994, maturing annually with interest payable semi-annually at varying rates through July 2014.	\$ 58,398
\$459,597 School Bonds (1996B) issued November 14, 1996, maturing annually with interest payable semi-annually at varying rates through July 2016.	130,487
\$1,179,008 Virginia Retirement System Obligation Refunding Bonds (Taxable Series 2003) issued July 1, 2003, maturing annually with interest payable annually at 4.61% through July 2018.	649,088
\$6,364,713 School Bonds (2007B) issued November 8, 2007, maturing annually with interest payable semi-annually at rates varying from 4.35% to 5.10% through July 15, 2027.	5,239,133
\$19,915,000 VPSA School Bonds issued December 11, 2008, maturing annually with interest payable semi-annually at rates varying from 3.60% to 5.35% through July 15, 2033.	18,200,000
\$6,000,000 2011 VPSA Direct Payment Qualified School Construction Bonds issued June 16, 2011, maturing annually beginning June 1, 2014 with interest payable semi-annually at an average coupon rate of 7.603% through June 1, 2027.	6,000,000
Total general obligation bonds	\$ 30,388,999
School Board Component Unit:	
Capital Lease Obligation:	
\$559,006 capital lease obligation issued July 15, 2011, secured by equipment, principal due in various installments through 2020, interest payable annually at 4.00%.	\$ 492,736
Total capital lease obligations	\$ 492,736

NOTES TO FINANCIAL STATEMENTS

Note 8. Long-Term Obligations (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Primary Government:					
Business-type activities:					
Bonds payable	\$ 46,443,239 \$	- \$	(174,675) \$	46,268,564 \$	972,583
Revenue bond debt allocable					
from business-type activities	(1,503,400)	-	1,249	(1,502,151)	-
Compensated absences	52,288	39,193	(41,986)	49,495	4,950
Unamortized discount	(59,343)	-	9,890	(49,453)	-
Unamortized premium	2,012,335	-	(113,569)	1,898,766	
Business-type activities long-term liabilities	\$ 46,945,119 \$	39,193 \$	(319,091) \$	46,665,221 \$	977,533

Business-type Activities

	1	Justi	ness type rienv	11105						
Year	Daviani	. a D	d .		Cananal Ohlicatio	n Danda				
Ending	 Revenu	ie B	onus	General Obligation Bonds						
June 30,	Principal		Interest		Principal	Interest				
2013	\$ 972,583	\$	1,949,154	\$	- \$	24,749				
2014	1,100,885		1,916,351		-	24,749				
2015	1,142,969		1,733,093		130,000	22,245				
2016	1,330,083		1,543,942		135,000	16,907				
2017	1,364,733		1,495,183		145,000	10,708				
2018-2022	7,036,528		7,351,636		150,000	3,671				
2023-2027	8,268,632		5,418,864		-	_				
2028-2032	8,220,000		4,731,038		-	-				
2033-2037	7,475,000		2,427,755		-	-				
2038-2041	7,295,000		652,160		-	-				
	\$ 44,206,413	\$	29,219,176	\$	560,000 \$	103,029				

NOTES TO FINANCIAL STATEMENTS

Note 8. Long-Term Obligations (Continued)

Revenue Bond Obligations:

\$ 703,449
3,310,000
1,015,000
2,545,115
2,060,000
6,895,000 (1,502,151)
8,525,000
 20,655,000
\$ 44,206,413
\$ 560,000
<u>\$</u>

NOTES TO FINANCIAL STATEMENTS

Note 8. Long-Term Obligations (Continued)

Capital Leases

The County has entered into lease agreements as lessee for financing the acquisition of fire and rescue emergency response equipment, a solid waste collection truck, law enforcement equipment, and for the emergency dispatch and general radio communications equipment. The School Board entered into a lease agreement as lessee for financing the acquisition of school buses. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

The assets acquired through capital leases are as follows:

		Governmental Activities		Component Unit - School Board		
Asset: Equipment	\$	1,977,159	\$	559,006		
Less: accumulated depreciation and amortization	<u> </u>	1,381,019	Ψ	37,267		
Net asset value	\$	596,140	\$	521,739		

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2012 were as follows:

Year Ending June 30,	Governmental Activities	Component Unit - School Board		
2013	\$	345,595	\$ 66,269	
2014		263,553	66,270	
2015		264,065	66,269	
2016		131,777	66,270	
2017		-	66,270	
2018-2022		-	265,078	
Total minimum lease payments		1,004,990	596,426	
Less: amount representing interest		51,715	103,690	
Present value of minimum lease payments		953,275	\$ 492,736	

Revenue Anticipation Note

The County had a Revenue Anticipation Note (RAN) in the amount of \$4,500,000 during the fiscal year, under which the County borrowed on an unsecured basis at 1.28%, as of June 30, 2012. The RAN was used to provide interim financing for various general government operating expenditures. There were no amounts outstanding under this RAN at June 30, 2012.

NOTES TO FINANCIAL STATEMENTS

Note 9. Landfill Postclosure Costs

State and federal laws and regulations required the County to place a final cover on its landfill site when it stopped accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. The landfill operated by the County was certified by the Virginia Department of Environmental Quality as closed on December 8, 2003 and all obligations of the County with regard to closure have been met. The \$3,022,929 reported as landfill postclosure care liability at June 30, 2012, represents the remaining engineering estimate of 20 years of postclosure monitoring and care. These amounts are based on what it would cost to perform all postclosure care in 2012. Actual cost may be higher due to inflation, changes in technology, or changes in regulation. The County intends to fund these costs from general tax revenues and from any special revenue source that may become available for this purpose. The County has demonstrated financial assurance requirements for closure and postclosure care costs through the submission of a Local Government Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VAC20-70 of the Virginia Administrative Code.

Note 10. Deferred Revenue

Deferred revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Deferred revenue totaling \$18,571,032 is comprised of the following:

<u>Deferred Property Tax Revenue</u>: Deferred revenue representing uncollected tax billings not available for funding of current expenditures totaled \$18,114,655, of which \$5,221,491 represents delinquent property taxes receivable at June 30, 2012.

<u>Prepaid Property Taxes</u>: Property taxes due subsequent to June 30, 2012 but paid in advance by the taxpayers totaled \$443,699 at June 30, 2012.

<u>Deferred Grant Revenue</u>: Deferred revenue representing amounts received under grants, for which expenditures had not been incurred at June 30, 2012, totaled \$12,678.

Note 11. Risk Management

The County and School Board Component Unit are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets, errors and omissions; injuries to employees and others; and natural disasters. To reduce insurance costs and the need for self-insurance, the County and School Board joined with other municipalities in the Commonwealth of Virginia in several public entity risk pools that operate as common risk management and insurance programs for member municipalities.

The County and School Board have coverage with the Virginia Association of Counties Group Self Insurance Risk Pool (the "Pool") for all insurable risks identified by the County. Each Pool member jointly and severally agrees to assume, pay and discharge any liability. The County and School Board pay the Pool contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the Pool and claims and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Pool may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The County and School Board contribute to carry commercial insurance for all other risks of losses. Settled claims from these risks have not exceeded commercial coverage in any of the last three fiscal years.

NOTES TO FINANCIAL STATEMENTS

Note 11. Risk Management (Continued)

Health Insurance

County employees, retirees and employee dependents are eligible for medical benefits from a County-held self-insurance plan. Funding is provided by charges to County departments, employees, and retirees. The program is supplemented by stop loss protection, which limits the County's annual liability.

Based on the requirements of GASB Statement No. 10, the County records an estimated liability for indemnity healthcare claims. The following represents the change in the fund's claim liability for 2012:

				Claims and			
	- -	Beginning Liability		Changes in Estimates		Ending Liability	
General Fund Virginia Public Assistance Fund	\$	-	\$	137,604 19,490	\$	137,604 19,490	
Governmental activities	\$	-	\$	157,094	\$	157,094	
Caroline County Utility Fund	\$	-	\$	11,641	\$	11,641	
Business-type activities	\$	-	\$	11,641	\$	11,641	

Note 12. Defined Benefit Pension Plan

A. <u>Plan Description</u>

Name of Plan: Virginia Retirement System (VRS)

Identification of Plan: Agent and Cost-Sharing Multiple-Employer Defined Benefit Pension Plan

Administering Entity: Virginia Retirement System (System)

All full-time, salaried permanent (professional) employees of public school divisions and employees of participating employers are automatically covered by VRS upon employment. Benefits vest after five years of service credit. Members earn one month of service credit for each month they are employed and their employer is paying into the VRS. Members are eligible to purchase prior public service, active duty military service, certain periods of leave and previously refunded VRS service as credit in their plan.

VRS administers two defined benefit plans for local government employees – Plan 1 and Plan 2:

• Members hired before July 1, 2010 and who have service credits before July 1, 2010 are covered under Plan 1. Non-hazardous duty members are eligible for an unreduced retirement benefit beginning at age 65 with at least five years of service credit or age 50 with at least 30 years of service credit. They may retire with a reduced benefit early at age 55 with at least five years of service credit or age 50 with at least 10 years of service credit.

NOTES TO FINANCIAL STATEMENTS

Note 12. Defined Benefit Pension Plan (Continued)

A. Plan Description (Continued)

- Members hired or rehired on or after July 1, 2010 and who have no service credits before July 1, 2010 are covered under Plan 2. Non-hazardous duty members are eligible for an unreduced benefit beginning at their normal Social Security retirement age with at least five years of service credit or when the sum of their age and service equals 90. They may retire with a reduced benefit as early as age 60 with at least five years of service credit.
- Eligible hazardous duty members in Plan 1 and Plan 2 are eligible for an unreduced benefit beginning at age 60 with at least five years of service credit or age 50 with at least 25 years of service credit. These members include sheriffs, deputy sheriffs and hazardous duty employees of political subdivisions that have elected to provide enhanced coverage for hazardous duty service. They may retire with a reduced benefit as early as age 50 with at least five years of service credit. All other provisions of the member's plan apply.

The VRS Basic Benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the member's average final compensation multiplied by the member's total service credit. Under Plan 1, average final compensation is the average of the member's 36 consecutive months of highest compensation. Under Plan 2, average final compensation is the average of the member's 60 consecutive months of highest compensation. The retirement multiplier for non-hazardous duty members is 1.70%. The retirement multiplier for sheriffs and regional jail superintendents is 1.85%. The retirement multiplier for eligible political subdivision hazardous duty employees other than sheriffs and jail superintendents is 1.70% or 1.85% as elected by the employer. At retirement, members can elect the Basic Benefit, the Survivor Option, a Partial Lump-Sum Option Payment (PLOP) or the Advance Pension Option. A retirement reduction factor is applied to the Basic Benefit amount for members electing the Survivor Option, PLOP or Advance Pension Option or those retiring with a reduced benefit.

Retirees are eligible for an annual cost-of-living adjustment (COLA) effective July 1 of the second calendar year of retirement. Under Plan 1, the COLA cannot exceed 5.00%; under Plan 2, the COLA cannot exceed 6.00%. During years of no inflation or deflation, the COLA is 0.00%. The VRS also provides death and disability benefits. Title 51.1 of the *Code of Virginia* (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The System issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. A copy of the most recent report may be obtained from the VRS website at http://www.varetire.org/pdf/publications/2011-annual-report.pdf or by writing to the System's Chief Financial Officer at P. O. Box 2500, Richmond, VA, 23218-2500.

NOTES TO FINANCIAL STATEMENTS

Note 12. Defined Benefit Pension Plan (Continued)

B. <u>Funding Policy</u>

Plan members are required by Title 51.1 of the *Code of Virginia* (1950), as amended, to contribute 5.00% of their compensation toward their retirement. All or part of the 5.00% member contribution may be assumed by the County. In addition, the County is required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the *Code of Virginia* and approved by the VRS Board of Trustees. For the fiscal year ended June 30, 2012, the contribution rate for the County was 13.45%, for the School Board's professional employees, 11.33%; and for the School Board's non-professional employees, 11.23% of annual covered payroll.

For the years ended June 30, 2012, 2011, and 2010, total employer and employee contributions made to the VRS statewide teacher cost-sharing pool for professional employees by the School Board were \$1,812,374, \$1,584,258, and \$1,143,529, respectively, and were equal to 100% of the required contribution for professional employees for each year.

C. Annual Pension Cost (APC)

For fiscal year 2012, the County and the School Board's non-professional employees' annual pension costs of \$1,317,718 were equal to the required and actual contributions.

Three-year trend information for the County and the School Board non-professional is as follows:

Fiscal Year Ended	Annual Pension ost (APC)	Percentage of APC Contributed	Net Pension Obligation
County:			
June 30, 2012	\$ 1,185,461	100%	\$ -
June 30, 2011	1,160,321	100%	-
June 30, 2010	608,479	100%	-
School Board Non-Professional:			
June 30, 2012	\$ 132,257	100%	\$ -
June 30, 2011	76,901	100%	-
June 30, 2010	71,001	100%	-

NOTES TO FINANCIAL STATEMENTS

Note 12. Defined Benefit Pension Plan (Continued)

C. Annual Pension Cost (APC) (Continued)

The fiscal year 2012 required contributions were determined as part of the June 30, 2009 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions at June 30, 2009 included (a) an investment rate of return (net of administrative expenses) of 7.0%, (b) projected salary increases ranging from 3.75% to 5.60% per year for general government employees and 3.50% to 4.75% for employees eligible for enhanced benefits available to law enforcement officers, firefighters, and sheriffs, and (c) a COLA of 2.50% per year. Both the investment rate of return and the projected salary increases include an inflation component of 2.50%. The actuarial value of the assets is equal to the modified market value of assets. This method uses techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. The County and School Board's non-professional employees' unfunded actuarial accrued liability is being amortized as a level percentage of projected payrolls on an open basis. The remaining amortization period at June 30, 2009 for the Unfunded Actuarial Accrued Liability (UAAL) was 30 years.

D. Funded Status and Funding Progress

As of June 30, 2011, the most recent actuarial valuation date, the Plan was 79.89% funded. The actuarial accrued liability for benefits was \$26,770,010, and the actuarial value of assets was \$21,385,638, resulting in an unfunded actuarial accrued liability (UAAL) of \$5,384,372. The covered payroll (annual payroll of active employees covered by the Plan) was \$8,717,300, and ratio of the UAAL to the covered payroll was 61.77%.

At June 30, 2011, the most recent actuarial valuation date, the Plan for the School Board's non-professional employees was 85.40% funded. The actuarial accrued liability for benefits was \$4,791,823, and the actuarial value of assets was \$4,092,052, resulting in an unfunded actuarial accrued liability (UAAL) of \$699,771. The covered payroll (annual payroll of active employees covered by the Plan) was \$1,251,179, and ratio of the UAAL to the covered payroll was 55.93%.

The Schedule of Funding Progress, presented as Required Supplementary Information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability (AAL) for benefits.

NOTES TO FINANCIAL STATEMENTS

Note 13. Other Postemployment Benefits – County and School Board Sponsored

A. Plan Description

The County and School Board offer eligible retirees post-retirement medical coverage if they meet certain requirements. County employees must retire directly from the County with at least 15 years of continuous service and are eligible to receive early or regular retirement benefit from the VRS. School Board employees must retire with at least 30 years of service at the age of 50 or with at least five years of service at the age of 65. Health benefits include medical and dental coverage. The Caroline County retirees are responsible for 100% of the premium which is paid directly to the subscriber. Retirees from the County and School Board can elect one of two different plans with Anthem Blue Cross. Benefits end at the age of 65 for both the County and the School Board. If the County retiree dies prior to age 65, the spouse is eligible for COBRA coverage. If the School Board retiree dies prior to age 65, the spouse may continue coverage until the spouse is age 65.

B. <u>Funding Policy</u>

The County retirees pay 100% of the premiums directly to the subscriber. Coverage is for eligible retirees and their spouses and dependents. Monthly premiums vary from \$461.34 for retiree only coverage to \$1,664.74 for the retiree plus family. Retirees of the County School System must meet the eligibility requirements based on service earned with the VRS to be eligible to receive benefits. Participants who do not retire directly from active service are not eligible.

The County currently has one retiree without spouse coverage and one retiree with spouse coverage participating in the Plan. The School System has 39 retirees without spouse coverage and nine retirees with spouse coverage participating in the Plan.

C. Annual OPEB Cost and Net OPEB Obligation

The County's and School System's annual other postemployment benefit cost (expense) is calculated based on the annual required contribution (ARC) of the employer. The County and School System have elected to calculate the ARC as the normal cost plus amortization of the unfunded portion of actuarial accrued liability in compliance with GASB parameters. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

NOTES TO FINANCIAL STATEMENTS

Note 13. Other Postemployment Benefits – County and School Board Sponsored

C. Annual OPEB Cost and Net OPEB Obligation (Continued)

The estimated contributions are based on projected medical premium payments and credit for the implicit rate subsidy made during the year for the retired employees by the County and School System. The following table shows the components of the County's and School System's annual OPEB cost for the year, the estimated annual contributions to the Plan, and changes in the County's and School System's net OPEB obligation to the Plan:

			Component
			Unit -
		Primary	School
		Government	Board
Annual required contribution	\$	52.000 \$	571 200
Annual required contribution	Ф	-)	571,200
Interest on net OPEB obligation		3,598	54,518
Adjustment to annual required contribution		(3,111)	(47,135)
Annual OPEB cost (expense)		52,487	578,583
Estimated contributions made		-	(507,600)
Increase in net OPEB obligation		52,487	70,983
Net OPEB obligation, beginning of year		89,943	1,362,936
Net OPEB obligation, end of year	\$	142,430 \$	1,433,919

The County's and School System's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for fiscal years 2010 through 2012 were as follows:

Fiscal Year Ended	Annual OPEB Costs	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
County:			
June 30, 2012	\$ 52,487	0.00%	\$ 142,430
June 30, 2011	49,543	37.74%	89,943
June 30, 2010	48,200	38.80%	59,100
School Board:			
June 30, 2012	\$ 578,583	87.73%	\$ 1,433,919
June 30, 2011	537,936	103.79%	1,362,936
June 30, 2010	1,207,400	46.24%	1,383,300

NOTES TO FINANCIAL STATEMENTS

Note 13. Other Postemployment Benefits – County and School Board Sponsored (Continued)

D. Funded Status and Funding Progress

As of June 30, 2011, the most recent valuation, the County's actuarial accrued liability for benefits was \$477,800, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the Plan) was \$8,642,900, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 5.53%.

As of June 30, 2011, the School System's actuarial accrued liability for benefits was \$5,501,400, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) was \$19,119,800, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 28,77%.

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and healthcare cost trend. Amounts determined regarding the funded status of the Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the AAL for benefits.

E. Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following simplifying assumptions were made:

<u>Retirement age for active employees</u> – Retirement age was estimated based on tables used for the VRS State Employees valuation and assumed that participants begin to retire when they become eligible to receive healthcare benefits.

<u>Mortality</u> – Life expectancies were based on mortality tables from the RP-2000 Combined Healthy Mortality Tables for males and females projected to 2011 using Scale AA.

<u>Coverage elections</u> – The actuary assumed that 30% of current actives of Caroline County will elect medical coverage when they retire and that 30% of retirees who elect coverage will cover a spouse. The actuary also assumed that surviving spouses will decline COBRA. The actuary assumed that 73% of current actives of the Schools will elect medical coverage. 11% of retirees who elect medical coverage will elect to cover a spouse. 50% of current active employees will elect dental coverage and 15% of retirees who elect dental coverage will elect to cover a spouse.

Based on the historical and expected returns of the County and School System's short-term investment portfolio, a discount of 4.0% was used. In addition, the projected unit credit actuarial cost method was used. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2011 was 30 years.

NOTES TO FINANCIAL STATEMENTS

Note 14. Restatement of Net Assets and Fund Balances

The following shows the change to beginning fund balances from the amounts previously reported:

				Governm	nent	al Funds	
		General Fund		Virginia Public Assistance Fund		Comprehensive Services Fund	Tourism Fund
Fund balance, June 30, 2011, as previously reported	\$	9,552,107	\$	123,315	\$	163,607	\$ 22,607
Effect of omission of accounts payable liability as of June 30, 2011		-		(44,388)		(105,691)	-
Effect of omission of accrued payroll liability as of June 30, 2011		(293,969)		(45,700)		-	(3,389)
Fund balance, June 30, 2011, as restated	\$	9,258,138	\$	33,227	\$	57,916	\$ 19,218
							Proprietary Funds Caroline County Utility Fund
Fund balance (deficit), June 30, 2011, as p	revio	ously reported					\$ (2,584,493)
Effect of prior year bond issuance costs, excapitalization, net of amortization expense							425,247
Effect of omission of capitalized interest a and related construction in progress at Jur			t issu	ed			193,888
Effect of omission of accrued payroll liabi	lity a	s of June 30, 2	2011				(20,310)
Fund balance, June 30, 2011, as restated							\$ (1,985,668)

NOTES TO FINANCIAL STATEMENTS

Note 14. Restatement of Net Assets and Fund Balances (Continued)

The following shows the change to beginning net assets from the amounts previously reported:

	Primary G	overn	ment		Component Unit -
	Governmental Activities		Business- type Activities	•	Industrial Development Authority
Net assets, June 30, 2011, as previously reported	\$ 8,750,564	\$	(829,136)	\$	109,404
Effect of prior year bond issuance costs, expensed in lieu of capitalization, net of amortization expense at June 30, 2011	-		425,247		-
Effect of recording cash balance previously excluded	-		-		12,560
Effect of omission of capitalized interest associated with debt issued and related construction in progress at June 30, 2011	-		193,888		-
Effect of omission of accounts payable liability as of June 30, 2011	(150,079)		-		-
Effect of omission of accrued payroll liability as of June 30, 2011	(343,058)		(20,310)		-
Effect of correcting capital asset costs, and related accumulated depreciation, as of June 30, 2011	 (1,272,872)		-		<u>-</u>
Net assets, June 30, 2011, as restated	\$ 6,984,555	\$	(230,311)	\$	121,964

Note 15. Pending GASB Statements

At June 30, 2012, the Governmental Accounting Standards Board (GASB) had issued several statements not yet implemented by the County. The statements which might impact the County are as follows:

GASB Statement No. 61, *Financial Reporting Entity Omnibus*, will result in the financial reporting entity financial statements being more relevant by improving guidance for including, presenting, and disclosing information about component units and equity interest transactions of a financial reporting entity. Statement No. 61 will be effective for periods beginning after June 15, 2012.

GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, improves financial reporting by contributing to the GASB's efforts to codify all sources of generally accepted accounting principles for state and local governments so that they derive from a single source. Statement No. 62 will be effective for periods beginning after December 15, 2011.

NOTES TO FINANCIAL STATEMENTS

Note 15. Pending GASB Statements (Continued)

GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities. This Statement also provides other financial reporting guidance related to the impact of the financial statement elements deferred outflows of resources and deferred inflows of resources, such as changes in the determination of the major fund calculations and limiting the use of the term *deferred* in financial statement presentations. Statement No. 65 will be effective for periods beginning after December 15, 2012.

GASB Statement No. 66, *Technical Corrections* – 2012, will improve accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, Statements No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* and No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*. Statement No. 66 will be effective for periods beginning after December 15, 2012.

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, will improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. Statement No. 68 will be effective for fiscal years beginning after June 15, 2014.

Note 16. Subsequent Event and Contingencies

Federal and State-Assisted Programs

The County has received proceeds from several federal and state grant programs. Periodic audits of these grants are required and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant monies to the grantor agencies. Management believes that any required refunds will be immaterial. Based upon past experience, no provision has been made in the accompanying financial statements for the refund of grant monies.

Subsequent Event

In July 2012, the County obtained financing through the issuance of a Revenue Anticipation Note (RAN) in the amount of \$4,000,000, interest payable on December 30, 2012 and at final maturity, at a fixed interest rate of 1.26%. Principal is payable in full at final maturity, which per the agreement, is June 30, 2013. As with previous RAN issuances of the County, these General Obligation funds are used to provide interim financing for various general government operating expenditures.

NOTES TO FINANCIAL STATEMENTS

Note 16. Subsequent Event and Contingencies

In October 2012, the County entered into a capital lease for a roll-off truck in the amount of \$133,840, with payments of \$14,255 due semi-annually through April 2017, and an interest rate of 2.858%.

In October 2012, the County issued QSCB bonds in the amount of \$1,085,000, for which \$1,070,000 will be used to retire a portion of the \$8,400,000, 2011 Revenue. Principal payments of \$49,339 begin December 2013 and interest is due semi-annually through December 2034.

In October 2012, the County issued VPSA School bonds in the amount of \$1,450,000. Principal payments are due in various installments from \$40,000 to \$100,000 and interest is due semi-annually at rates from 2.050% to 5.050% through July 2032.

REQUIRED SUPPLEMENTARY INFORMATION

COUNTY OF CAROLINE, VIRGINIA AND COMPONENT UNITS

Exhibit 14

SCHEDULE OF FUNDING PROGRESS - VIRGINIA RETIREMENT SYSTEM

	Actuarial Valuation Date		Actuarial Value of ssets (AVA)	Lia	Actuarial Accrued ability (AAL)	Unfunded Actuarial Accrued bility (UAAL)	nded atio	Covered Payroll	Li Pe	Unfunded Actuarial Accrued ability as a ercentage of vered Payroll
A. Primary	Government emplo	yees:								
	June 30, 2009	\$	19,847,084	\$	21,966,054	\$ 2,118,970	90.35%	\$ 8,788,178		24.11%
	June 30, 2010		20,331,710		24,176,761	3,845,051	84.10%	8,720,641		44.09%
	June 30, 2011		21,385,638		26,770,010	5,384,372	79.89%	8,717,300		61.77%
B. Compon	nent Unit - School B	oard n	on-professiona	ıl emp	oloyees:					
	June 30, 2009	\$	4,158,223	\$	4,292,716	\$ 134,493	96.87%	\$ 1,152,850		11.67%
	June 30, 2010		4,083,801		4,564,612	480,811	89.47%	1,254,169		38.34%
	June 30, 2011		4,092,052		4,791,823	699,771	85.40%	1,251,179		55.93%

COUNTY OF CAROLINE, VIRGINIA AND COMPONENT UNITS

SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS

	Actuarial Valuation Date	Actuarial Value of Assets (AVA)	Actuarial Accrued bility (AAL)	Unfunded Actuarial Accrued vility (UAAL)	Funded Ratio	Covered Payroll	Unfunded Actuarial Accrued Liability as a Percentage of Covered Payroll
A. Primary	Government:						
	June 30, 2009	\$ -	\$ 435,000	\$ 435,000	0.00%	\$ 7,779,900	5.59%
	June 30, 2011	-	477,800	477,800	0.00%	8,642,900	5.53%
B. Compon	ent Unit - School Bo	oard employees:					
	June 30, 2009	\$ -	\$ 9,698,700	\$ 9,698,700	0.00%	\$ 21,443,500	45.23%
	June 30, 2011	-	5,501,400	5,501,400	0.00%	19,119,800	28.77%

SCHEDULE OF EMPLOYER CONTRIBUTIONS - OTHER POSTEMPLOYMENT BENEFITS

	Fiscal Year		Annual	
	Ended]	Required	Percentage
	June 30,	Co	ontribution	Contributed
A. Primary	y Government:			
	2010	\$	48,200	38.80%
	2011		49,300	37.93%
	2012		52,000	0.00%
B. Compo	nent Unit - School B	oard en	nployees:	
	2010	\$	1,207,400	53.76%
	2011		562,600	99.24%
	2012		571,200	88.87%

OTHER SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - DEBT SERVICE FUND Year Ended June 30, 2012

			Debt Service	e Fund	
	 Budgeted A	Amou	nts Final	Actual Amounts	Variance with Final Budget Over (Under)
Revenues:					
Other local taxes	\$ 1,397,902	\$	1,397,902	1,431,757	\$ 33,855
Use of money and property	144,587		111,600	111,600	=
Intergovernmental	 368,230		363,242	609,001	245,759
Total revenues	 1,910,719		1,872,744	2,152,358	279,614
Expenditures:					
Debt service:					
Principal	2,486,507		2,486,507	2,459,712	(26,795)
Interest and fiscal charges	 3,208,024		3,170,049	3,086,130	(83,919)
Total expenditures	 5,694,531		5,656,556	5,545,842	(110,714)
Revenues over under expenditures	(3,783,812)		(3,783,812)	(3,393,484)	390,328
Other financing sources:					
Transfers in	 3,783,812		3,783,812	3,551,143	(232,669)
Other financing sources	 3,783,812		3,783,812	3,551,143	(232,669)
Net change in fund balance	-		-	157,659	157,659
Fund balance, beginning	 -		-	419,509	419,509
Fund balance, ending	\$ -	\$	- 9	577,168	\$ 577,168

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - COUNTY CAPITAL PROJECTS FUND Year Ended June 30, 2012

		General Capital	Projects Fund	
	 Budgeted A Original	mounts Final	Actual Amounts	Variance with Final Budget Over (Under)
Revenues:				, ,
Use of money and property	\$ - \$	21,500	\$ 21,375	\$ (125)
Intergovernmental	 -	71,500	83,646	12,146
Total revenues	 -	93,000	105,021	12,021
Expenditures:				
Capital outlay	40,941,400	1,571,000	2,009,291	438,291
Debt service:				
Interest and fiscal charges	 -	229,000	360,208	131,208
Total expenditures	 40,941,400	1,800,000	2,369,499	569,499
Revenues under expenditures	 (40,941,400)	(1,707,000)	(2,264,478)	(557,478)
Other financing sources:				
Transfers in	-	-	71,568	71,568
Issuance of debt	32,041,400	-	-	-
Issuance of lease revenue bond anticipation note	-	650,400	8,400,000	7,749,600
Premium on lease revenue bond anticipation note	-	-	114,912	114,912
Issuance of capital lease	 -	506,000	625,126	119,126
Other financing sources	 32,041,400	1,156,400	9,211,606	8,055,206
Net change in fund balance	(8,900,000)	(550,600)	6,947,128	7,497,728
Fund balance, beginning	 8,900,000	550,600	6,895,644	6,345,044
Fund balance, ending	\$ - \$	-	\$ 13,842,772	\$ 13,842,772

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS June 30, 2012

				Spe	cial	Revenue Fur	ıds						
		mprehensive Services	Law Library	 ourthouse intenance		Tourism		Sheriff's Grant	Fi	ire/Rescue Grant	I	Housing	Total Jonmajor vernmental Funds
ASSETS													
Cash, cash equivalents and temporary													
cash investments	\$	340	\$	\$ 40,194	\$	2,752	\$	60,570	\$	115,946	\$	30,741	\$ 250,668
Receivables, net		-	593	2,286		26,677		-		-		-	29,556
Due from other governments		171,131	-	-		-		-		134,479		-	305,610
Total assets	\$	171,471	\$ 718	\$ 42,480	\$	29,429	\$	60,570	\$	250,425	\$	30,741	\$ 585,834
LIABILITIES													
Accounts payable	\$	113,555	\$ 1,022	\$ _	\$	7,823	\$	1,018	\$	76,219	\$	84	\$ 199,721
Accrued liabilities		-	´-	-		3,698		´-		´-		1,278	4,976
Deferred revenue		-	-	-				-		12,678			12,678
Total liabilities		113,555	1,022	-		11,521		1,018		88,897		1,362	217,375
FUND BALANCES													
Restricted for:													
Comprehensive services		57,916	-	-		-		-		-		-	57,916
Public safety grants		-	-	-		-		59,552		-		-	59,552
Fire/rescue grants		-	-	-		-		-		161,528		-	161,528
Housing		-	-	-		-		-		-		29,379	29,379
Courthouse maintenance		-	-	42,480		-		-		-		-	42,480
Tourism		-	-	-		17,908		-		-		-	17,908
Unassigned: Law library		_	(304)					_				_	(304)
Law iibiary		-	(304)	-		-		-		-		-	(304)
Total fund balances		57,916	(304)	42,480		17,908		59,552		161,528		29,379	368,459
Total liabilities and fund balance	s <u>\$</u>	171,471	\$ 718	\$ 42,480	\$	29,429	\$	60,570	\$	250,425	\$	30,741	\$ 585,834

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

Year Ended June 30, 2012

			Spec	cial R	evenue Fund	s			
	Comprehensive Services	Law Library	Courthouse Maintenance	7	Γourism	Sheriff's Grant	Fire/Rescue Grant	Housing	Total Nonmajor Governmental Funds
Revenues:	_	_	_	_		_	_		
Other local taxes	\$ -	\$ -	\$ -	\$	161,592	\$ -	\$ -	\$ -	\$ 161,592
Use of money	-	-	-		-	2	-	11,765	11,767
Charges for services		5,641	28,433			-	-	-	34,074
Miscellaneous	22,718	-	-		14,475		-		37,193
Intergovernmental	885,119	-	-		-	16,472	375,384	72,596	1,349,571
Total revenues	907,837	5,641	28,433		176,067	16,474	375,384	84,361	1,594,197
Expenditures: Current:									
Judicial administration	_	10,429	-		-	4,663	-	-	15,092
Public safety	_	-	19,000		-	22,234	304,773	-	346,007
Health and welfare	1,680,718	-	-		-	-	-	-	1,680,718
Community development		-	-		177,377	-	-	1,493	178,870
Total expenditures	1,680,718	10,429	19,000		177,377	26,897	304,773	1,493	2,220,687
Revenues over (under) expenditures	(772,881)	(4,788)	9,433		(1,310)	(10,423)	70,611	82,868	(626,490)
Other financing sources (uses): Transfers in Transfers out	772,881	3,680	- -		- -	- -	- -	(148,317)	776,561 (148,317)
Other financing sources (uses), net	772,881	3,680	-		-	-	-	(148,317)	628,244
Net change in fund balances	-	(1,108)	9,433		(1,310)	(10,423)	70,611	(65,449)	1,754
Fund balance, beginning, as restated	57,916	804	33,047		19,218	69,975	90,917	94,828	366,705
Fund balance (deficit), ending	\$ 57,916	\$ (304)	\$ 42,480	\$	17,908	\$ 59,552	\$ 161,528	\$ 29,379	\$ 368,459

COUNTY OF CAROLINE, VIRGINIA

Exhibit 19
Page 1

			Comprehensive S	Services Fund		Law Library Fund								
		Budgeted Amo		Actual	Variance with Final Budget Over		Budgeted Ame		Actual	Variance with Final Budget Over				
		Original	Final	Amounts	(Under)		Original	Final	Amounts	(Under)				
Revenues:	Φ.	Φ.	4		Φ.	Φ.	Ф.	4		Φ.				
Other local taxes	\$	- \$	- \$	-	\$ -	\$	- \$	- \$	-	\$ -				
Use of money and property		-	-	-	-		-	-	- 5.641	(4.250)				
Charges for services Miscellaneous		26,000	26,000	22.719	(2.202)		10,000	10,000	5,641	(4,359)				
		26,000	26,000	22,718	(3,282)		-	-	-	-				
Intergovernmental		1,043,990	1,112,046	885,119	(226,927)		-	-	-					
Total revenues		1,069,990	1,138,046	907,837	(230,209)	_	10,000	10,000	5,641	(4,359)				
Expenditures:														
Current:														
Judicial administration		_	-	-	-		13,145	13,145	10,429	(2,716)				
Public safety		-	-	-	-		-	-	-	-				
Health and welfare		1,505,056	1,685,056	1,680,718	(4,338)		-	-	-	-				
Community development		-	-	-	-		-	-	-	-				
Debt service:														
Principal		-	-	-	-		-	-	-	-				
Total expenditures		1,505,056	1,685,056	1,680,718	(4,338)		13,145	13,145	10,429	(2,716)				
Revenues over (under) expenditures		(435,066)	(547,010)	(772,881)	(225,871)		(3,145)	(3,145)	(4,788)	(1,643)				
Other financing sources (uses):														
Transfers in		435,066	547,010	772,881	225,871		3,145	3,145	3,680	535				
Transfers out		-	-	-	<u>-</u>		-							
Other financing sources (uses), net		435,066	547,010	772,881	225,871		3,145	3,145	3,680	535				
Net change in fund balance		-	-	-	-		-	-	(1,108)	(1,108)				
Fund balance, beginning, as restated		<u>-</u>		57,916	57,916		<u>-</u>		804	804				
Fund balance (deficit), ending	\$	- \$	- \$	57,916	\$ 57,916	\$	- \$	- \$	(304)	\$ (304)				

COUNTY OF CAROLINE, VIRGINIA

Exhibit 19
Page 2

			Courthouse Main	tenance Fund		Tourism Fund				
		Budgeted Amo		Actual	Variance with Final Budget Over	Budgeted Ame		Actual	Variance with Final Budget Over	
		Original	Final	Amounts	(Under)	 Original	Final	Amounts	(Under)	
Revenues:										
Other local taxes	\$	- \$	- \$	-	\$ -	\$ 186,436 \$	186,436 \$	161,592 \$	(24,844)	
Use of money and property		-	-	-	-	-	-	-	-	
Charges for services		28,000	28,000	28,433	433	14.700	14.700	14.475	(225)	
Miscellaneous		-	-	-	-	14,700	14,700	14,475	(225)	
Intergovernmental		-	-	-		 -	-	-		
Total revenues	-	28,000	28,000	28,433	433	 201,136	201,136	176,067	(25,069)	
Expenditures:										
Current:										
Judicial administration		-	-	_	_	-	-	_	_	
Public safety		-	28,000	19,000	(9,000)	-	-	_	_	
Health and welfare		-	-	´-	-	-	-	_	-	
Community development		-	-	-	-	186,474	186,474	177,377	(9,097)	
Debt service:										
Principal		-	-	-		 20,000	20,000	-	(20,000)	
Total expenditures		-	28,000	19,000	(9,000)	 206,474	206,474	177,377	(9,097)	
Revenues over (under) expenditures		28,000		9,433	9,433	 (5,338)	(5,338)	(1,310)	(15,972)	
Other financing sources (uses):										
Transfers in		-	-	-	_	-	-	_	_	
Transfers out		(28,000)	-	-		 <u> </u>	-	-		
Other financing sources (uses), net		(28,000)	-	-		 -	-	-	<u>-</u> _	
Net change in fund balance		-	-	9,433	9,433	(5,338)	(5,338)	(1,310)	4,028	
Fund balance, beginning, as restated		-	-	33,047	33,047	5,338	5,338	19,218	13,880	
Fund balance (deficit), ending	\$	- \$	- \$	42,480	\$ 42,480	\$ - \$	- \$	17,908 \$	17,908	

			Sheriff's Gran	t Fund					
		Budgeted An			Variance with Final Budget Over	Budgeted A		Actual	Variance with Final Budget Over
	Oı	riginal	Final	Amounts	(Under)	Original	Final	Amounts	(Under)
Revenues:									
Other local taxes	\$	- \$	- \$	- \$	-	\$ -	\$ - \$	-	\$ -
Use of money and property		-	-	2	2	-	-	-	-
Charges for services		-	-	-	-	-	-	-	-
Miscellaneous		-	-	-	-	-	-	-	-
Intergovernmental		-	4,000	16,472	12,472	108,000	305,000	375,384	70,384
Total revenues		-	4,000	16,474	12,474	108,000	305,000	375,384	70,384
Expenditures:									
Current:									
Judicial administration		-	5,750	4,663	(1,087)	-	-	-	-
Public safety		-	9,250	22,234	12,984	108,000	305,000	304,773	(227)
Health and welfare		-	-	-	-	-	-	· <u>-</u>	-
Community development		-	-	-	-	-	-	_	_
Debt service:									
Principal		-	-	-			-	-	
Total expenditures		-	15,000	26,897	11,897	108,000	305,000	304,773	(227)
Revenues over (under) expenditures		-	(11,000)	(10,423)	577	<u> </u>	-	70,611	70,611
Other financing sources (uses):									
Transfers in		_	_	_	_	-	_	_	_
Transfers out		-	-	-			-		
Other financing sources (uses), net		-	-	-			-	-	
Net change in fund balance		-	(11,000)	(10,423)	577	-	-	70,611	70,611
Fund balance, beginning, as restated			11,000	69,975	58,975			90,917	90,917
Fund balance (deficit), ending	\$	- \$	- \$	59,552 \$	59,552	\$ -	\$ - \$	161,528	\$ 161,528

		Housing Fund							
	Oı	Budgeted Amo	ounts Final	Actual Amounts	Variance with Final Budget Over (Under)				
Revenues: Other local taxes Use of money and property Charges for services Miscellaneous Intergovernmental	\$	- \$ 20,400 - - -	- \$ 20,400 72,600	- \$ 11,765 - - 72,596	(8,635) - - - (4)				
Total revenues		20,400	93,000	84,361	(8,639)				
Expenditures: Current: Judicial administration Public safety Health and welfare Community development Debt service: Principal		- - - 20,400	- - - 1,680 -	- - 1,493	- - - (187)				
Total expenditures		20,400	1,680	1,493	(187)				
Revenues over (under) expenditures		-	91,320	82,868	(8,452)				
Other financing sources (uses): Transfers in Transfers out		-	(148,320)	(148,317)	3				
Other financing sources (uses), net		-	(148,320)	(148,317)	3				
Net change in fund balance		-	(57,000)	(65,449)	(8,449)				
Fund balance, beginning, as restated		-	57,000	94,828	37,828				
Fund balance (deficit), ending	\$	- \$	- \$	29,379 \$	29,379				

COMBINING STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS June 30, 2012

				Agenc	y Fı	ınds			
			Fo	ur Rivers					
			Te	chnology					
				in					
		Special		ducation	Deposit				
	•	Welfare	Co	nsortium		Escrow		Totals	
ASSETS									
Cash, cash equivalents and									
temporary cash investments	\$	3,946	\$	38,704	\$	206,997	\$	249,647	
LIABILITIES									
Amounts held for social services clients	\$	3,946	\$	_	\$	-	\$	3,946	
Amounts held for consortium		-		38,704		-		38,704	
Refundable escrow deposits payable		-		-		206,997		206,997	
Total liabilities	\$	3,946	\$	38,704	\$	206,997	\$	249,647	

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

Year Ended June 30, 2012

	Balance July 1,	A 1177	Balance June 30,	
	2011	Additions	Deductions	2012
SPECIAL WELFARE				
ASSETS Cash, cash equivalents and temporary				
cash investments	\$ 6,500	\$ 25,019	\$ 27,573	\$ 3,946
LIABILITIES				
Amounts held for social services clients	\$ 6,500	\$ 25,019	\$ 27,573	\$ 3,946
FOUR RIVERS TECHNOLOGY IN EDUCATION CONSORTIUM				
ASSETS Cash, cash equivalents and temporary cash investments	\$ 38,704	\$ -	\$ <u>-</u>	\$ 38,704
LIABILITIES Amounts held for consortium	\$ 38,704	\$ -	\$ -	\$ 38,704
DEPOSIT ESCROW				
ASSETS Cash, cash equivalents and temporary				
cash investments	\$ 301,330	\$ 112,887	\$ 207,220	\$ 206,997
LIABILITIES				
Refundable escrow deposits payable	\$ 301,330	\$ 112,887	\$ 207,220	\$ 206,997

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

Year Ended June 30, 2012

	Balance July 1, 2011 Additions Deductions						
TOTALS - ALL AGENCY FUNDS							
ASSETS Cash, cash equivalents and temporary cash investments	\$ 346,534	\$	137,906	\$	234,793	\$	249,647
LIABILITIES							
Amounts held for social services clients	\$ 6,500	\$	25,019	\$	27,573	\$	3,946
Amounts held for consortium	38,704		-		-		38,704
Refundable escrow deposits payable	 301,330		112,887		207,220		206,997
Total liabilities	\$ 346,534	\$	137,906	\$	234,793	\$	249,647

DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD

COMBINING BALANCE SHEET DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD June 30, 2012

		School Operating Fund		School Cafeteria Fund	School Capital Projects Fund	School Grant Fund	Go	Total overnmental Funds
ASSETS								
Cash, cash equivalents and temporary cash investments Trade and other accounts receivable	\$	4,172 295	\$	299,936 728	\$ 563,686	\$ 443,916	\$	1,311,710 1,023
Due from other governments		3,522,826		181,229	-	178,643		3,882,698
Total assets	\$	3,527,293	\$	481,893	\$ 563,686	\$ 622,559	\$	5,195,431
LIABILITIES								
Accounts payable Accrued payroll Other accrued liabilities Deferred revenue	\$	139,211 3,158,747 - 65,005	\$	16,615 94,611 -	\$ - - - -	\$ 500 78,158 113,430 295,990	\$	156,326 3,331,516 113,430 360,995
Total liabilities		3,362,963		111,226	-	488,078		3,962,267
FUND BALANCES								
Assigned to: Capital outlay Cafeteria School grants Unassigned		164,330		370,667	563,686	- 134,481 -		563,686 370,667 134,481 164,330
Total fund balances		164,330		370,667	563,686	134,481		1,233,164
Total liabilities and fund balances	\$	3,527,293	\$	481,893	\$ 563,686	\$ 622,559	\$	5,195,431
Total Fund balances Amounts reported for governmental activities in the Statement of	of Net	Assets are dit	ffere	ent because:			\$	1,233,164
Capital assets used in governmental activities are not current are not reported in the governmental funds. Governmental capital assets Less accumulated depreciation and amortization Net capital assets	finan	cial resources	and	, therefore,		\$ 14,945,122 (10,557,906)		4,387,216
Long-term liabilities, including bonds payable, are not due ar current period and, therefore, are not reported as liabilities in Capital leases Compensated absences Interest payable Other postemployment benefits			fund	S.		(492,736) (510,351) (18,888) (1,433,919)		
Caler poseinprofilent ochema						 (1,100,717)		(2,455,894)
Net assets of governmental activities							\$	3,164,486

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD Year Ended June 30, 2012

		School Operating Fund		School Cafeteria Fund		School Capital Projects Fund		School Grant Fund	G	Total overnmental Funds
Revenues:	Ф		Ф	121	Φ.	106	Ф		•	227
Use of money and property Charges for services	\$	14,408	\$	131 732,604	\$	106	\$	-	\$	237 747,012
Miscellaneous		750		8,775		-		-		9,525
Appropriation from Primary Government		11,096,989		-		-		-		11,096,989
Intergovernmental		22,523,947		1,256,269		-		1,527,470		25,307,686
Total revenues		33,636,094		1,997,779		106		1,527,470		37,161,449
Expenditures: Current:										
Education		33,878,949		1,949,873		-		1,502,237		37,331,059
Capital outlay		559,006		-		-		-		559,006
Debt service		66,270				-				66,270
Total expenditures		34,504,225		1,949,873		-		1,502,237		37,956,335
Revenues over (under) expenditures		(868,131)		47,906		106		25,233		(794,886)
Other financing sources:										
Proceeds from capital lease		559,006				-		-		559,006
Net change in fund balances		(309,125)		47,906		106		25,233		(235,880)
Fund balances, beginning		473,455		322,761		563,580		109,248		1,469,044
Fund balances, ending	\$	164,330	\$	370,667	\$	563,686	\$	134,481	\$	1,233,164
Net change in fund balances									\$	(235,880)
Reconciliation of amounts reported for governmental activities in the State	emen	t of Activities:								
Governmental funds report capital outlays as expenditures. However, it those assets is allocated over their estimated useful lives and reported at This is the amount by which capital outlays were more than depreciation Expenditure for capital assets Less depreciation and amortization expense Excess of capital outlays over depreciation and amortization Debt proceeds provide current financial resources to governmental fundamental fun	as de on an	preciation and d amortization	amo	rtization expense.			\$	582,656 (505,938)		76,718
but issuing debt increases long-term liabilities in the Statement of Net Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Debt issued or incurred: Capital leases issued								(559,006)		
Principal repayments:								, , ,		
Capital leases								66,270		(492,736)
Some expenses reported in the Statement of Activities do not require therefore, are not reported as expenditures in governmental funds.	ne us	e of current fin	anci	al resources and,				5 0.000		
Compensated absences Accrued interest								73,956 (18,888)		
Other postemployment benefits								(70,983)		
• • •								· / /		(15,915)
Change in net assets of governmental activities									\$	(667,813)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD Year Ended June 30, 2012

				School Oper	ating Fund			School Cafeteria Fund							
		Budgeted			Actual	Variance with Final Budget Actual Over Amounts (Under)			Budgeted A			-	Actual	Variance Final Bud Over	dget
Revenues:		Original		Final	Amounts		(Under)	_	Original	- F	inal		Amounts	(Under	<u>()</u>
Use of money and property	\$	_	\$	_	\$ -	\$	_	\$	300 5	\$	300	\$	131	\$	(169)
Charges for services	Ψ	20,000	Ψ	20,000	14,40		(5,592)	Ψ	745,500	Ψ	745,500	Ψ	732,604		12,896)
Miscellaneous		8,000		8,000	75		(7,250)		6,800		6,800		8,775	(.	1,975
Appropriation from Primary Government		11,566,270		11,566,270	11,096,98	9	(469,281)		-		-		-		-
Intergovernmental		22,451,568		22,729,514	22,523,94	7	(205,567)		871,337		1,076,591		1,256,269	17	79,678
Total revenues		34,045,838		34,323,784	33,636,09	4	(687,690)		1,623,937		1,829,191		1,997,779	16	68,588
Expenditures:															
Education		34,045,838		34,323,784	33,878,94	.9	(444,835)		1,623,937		1,829,191		1,949,873	12	20,682
Capital outlay		-		492,736	559,00	6	66,270		-		-		-		-
Debt service		-		-	66,27	0	66,270	_	-		-		-		
Total expenditures		34,045,838		34,816,520	34,504,22	5	(312,295)		1,623,937		1,829,191		1,949,873	12	20,682
Revenues over (under) expenditures				(492,736)	(868,13	1)	(375,395)	_			-		47,906	2	47,906
Other financing sources:															
Proceeds from capital lease		-		492,736	559,00	6	66,270		-		-		-		
Other financing sources		-		492,736	559,00	6	66,270		-		-		-		
Net change in fund balance		-		-	(309,12	5)	(309,125)		-		-		47,906	4	47,906
Fund balance, beginning		-			473,45	5	473,455		-				322,761	32	22,761
Fund balance, ending	\$	_	\$	-	\$ 164,33	0 \$	164,330	\$	- 5	\$	-	\$	370,667	\$ 37	70,667

COUNTY OF CAROLINE, VIRGINIA

Exhibit 24
Page 2

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD Year Ended June 30, 2012

		School Capital Projects Fund								School Grant Fund								
								Variance with Final Budget						Variance with Final Budget				
		Budgete	d Amou			Actual		Over		Budgeted Am		_	Actual	Over				
	C	riginal		Final		Amounts		(Under)		Original	Final		Amounts	(Under)				
Revenues:																		
Use of money and property	\$	-	\$	-	\$	106	\$	106	\$	- \$	-	\$	-	\$ -				
Intergovernmental		-		-		-		-		3,340,777	4,016,261		1,527,470	(2,488,791)				
Total revenues		_		-		106		106		3,340,777	4,016,261		1,527,470	(2,488,791)				
Expenditures:																		
Education		_		-		-		-		3,340,777	4,016,261		1,502,237	(2,514,024)				
											,, -		, , , , ,	()-)-)				
Total expenditures		_		_		_		_		3,340,777	4,016,261		1,502,237	(2,514,024)				
											,, -		, , , , ,	()-				
Net change in fund balance		_		_		106		106		_	_		25,233	25,233				
- ····g· ···																		
Fund balance, beginning		_		_		563,580		563,580		_	_		109,248	109,248				
1 una outanov, ovenime						505,500		200,200	_				137,210	100,210				
Fund balance, ending	\$	-	\$	-	\$	563,686	\$	563,686	\$	- \$	-	\$	134,481	\$ 134,481				

DISCRETELY PRESENTED COMPONENT UNIT – INDUSTRIAL DEVELOPMENT AUTHORITY

STATEMENT OF NET ASSETS DISCRETELY PRESENTED COMPONENT UNIT - IDA June 30, 2012

ASSETS	
Current assets:	
Cash, cash equivalents and temporary	
cash investments	\$ 175,055
Total assets	 175,055
NET ASSETS	
Unrestricted	 175,055
Total net assets	\$ 175,055

Exhibit 26

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS DISCRETELY PRESENTED COMPONENT UNIT - IDA Year Ended June 30, 2012

Operating revenues:		
Contributions from local governments	\$	50,000
Other		13,267
Total operating revenues		63,267
Operating expenses:		
Other charges		10,787
	<u></u>	
Total operating expenses		10,787
Operating income		52,480
Nonoperating revenue:		
Interest revenue		611
Total nonoperating revenue		611
Change in net assets		53,091
Net assets, beginning, as restated		121,964
Net assets, ending	\$	175,055

SUPPLEMENTAL SCHEDULES

Schedule 1 Page 1

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF REVENUES - BUDGET AND ACTUAL

Year Ended June 30, 2012

					Variance with Final Budget
		Budgeted.	Actual	Over	
Entity, Fund, Major and Minor Revenue Source		Original	Final	Amounts	(Under)
Primary Government:					
General Fund:					
Revenue from local sources:					
General property taxes:					
Real property taxes	\$	16,085,139	\$ 16,585,139 \$	17,120,853	\$ 535,714
Real and personal public service					
corporation property taxes		3,048,835	3,048,835	3,154,445	105,610
Personal property taxes		6,329,264	6,784,727	7,192,556	407,829
Mobile home taxes		29,848	29,848	39,113	9,265
Machinery and tools taxes		242,377	242,377	244,713	2,336
Motor vehicle carrier		100,256	100,256	141,068	40,812
Penalties		304,801	304,801	419,535	114,734
Interest		266,971	266,971	349,240	82,269
Total general property taxes		26,407,491	27,362,954	28,661,523	1,298,569
Other local taxes:					
Local sales and use taxes		1,465,000	1,465,000	1,527,122	62,122
Consumer utility taxes		80,000	80,000	79,963	(37)
Business license taxes		804,000	804,000	969,103	165,103
Bank stock taxes		60,905	60,905	57,252	(3,653)
Motor vehicle licenses		700,000	700,000	823,632	123,632
Taxes on recordation and wills		190,000	190,000	214,204	24,204
Total other local taxes		3,299,905	3,299,905	3,671,276	371,371
Permits, privilege fees and regulatory licenses:					
Animal licenses		14,500	14,500	27,978	13,478
Permits and other licenses		387,320	387,320	283,465	(103,855)
Total permits, privilege fees and					
regulatory licenses		401,820	401,820	311,443	(90,377)
Fines and forfeitures		600,000	600,000	702,704	102,704
Use of money and property:					
Revenue from use of money		13,800	13,800	15,254	1,454
Revenue from use of property		43,011	43,011	47,252	4,241
Total use of money and property		56,811	56,811	62,506	5,695
	·	·			· · · · · · · · · · · · · · · · · · ·

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF REVENUES - BUDGET AND ACTUAL Year Ended June 30, 2012

								Variance with Final Budget
		Budgeted Amounts				Actual		Over
Entity, Fund, Major and Minor Revenue Source	(Original	ŀ	inal		Amounts		(Under)
Primary Government: General Fund:								
Revenue from local sources: Charges for services:								
_	\$	37,900	\$	27,000	\$	12 222	¢	(24.569)
Charges for court costs	Э	37,900 825	3	37,900 825	Э	13,332	Э	(24,568)
Commonwealth attorney's fees Courthouse security and protective services		216,467		216,467		2,665 167,050		1,840
*				,		700		(49,417)
Data processing		1,500		1,500				(800)
Miscellaneous dog fees		2,250		2,250		8,361		6,111
Parks and recreation		138,336		138,336		88,076		(50,260)
Sanitation and waste removal		72,300		72,300		54,082		(18,218)
Sale of publications and commemorative material		1,100		1,100		960		(140)
Total charges for services		470,678		470,678		335,226		(135,452)
Miscellaneous		63,000		63,000		74,472		11,472
Recovered costs:								
Soil conservationist		257,691		257,691		258,976		1,285
School resource officer and criminal justice class		146,996		146,996		112,222		(34,774)
Postage reimbursement general district court		4,500		4,500		4,436		(64)
Ambulance recovery services		690,000		690,000		723,168		33,168
Jurors		20,000		20,000		28,130		8,130
Other		2,700		2,700		18,673		15,973
Total recovered costs		1,121,887		1,121,887		1,145,605		23,718
Total revenue from local sources		32,421,592		33,377,055		34,964,755		1,587,700
Intergovernmental:								
Revenue from the Commonwealth:								
Non-categorical aid:								
Rolling stock tax		81,269		81,269		71,234		(10,035)
Communications sales and use taxes		475,000		475,000		453,087		(21,913)
Mobile home titling taxes		19,175		19,175		21,987		2,812
Rental vehicle taxes		2,500		2,500		2,281		(219)
Personal property tax relief		2,371,897		2,371,897		2,371,897		-
Recordation taxes		184,172		184,172		145,828		(38,344)
Reduction in state aid to local governments		(131,874))	(131,874)		-		131,874
Total non-categorical aid		3,002,139		3,002,139		3,066,314		64,175

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF REVENUES - BUDGET AND ACTUAL Year Ended June 30, 2012

1 car 2 maca sanc 50, 2012

		Budgeted	l Amounts	Actual	Variance with Final Budget Over
Entity, Fund, Major and Minor Revenue Source		Original	Final	Amounts	(Under)
Primary Government:					
General Fund:					
Intergovernmental:					
Revenue from the Commonwealth:					
Categorical aid:					
Shared costs:					
Commonwealth attorney	\$	161,589	\$ 161,589	\$ 153,735	\$ (7,854)
Sheriff		1,123,905	1,123,905	1,082,272	(41,633
Commissioner of the revenue		112,460	112,460	108,684	(3,776
Treasurer		91,894	91,894	90,601	(1,293
Registrar/Electoral Board		48,993	48,993	49,285	292
Clerk of circuit court		258,359	258,359		(930)
Total shared costs		1,797,200	1,797,200	1,742,006	(55,194)
Other categorical aid:					(122
Litter control		6,996	6,996		(125)
DMV license agent		24,500	24,500		3,949
Wireless E911 PSAP funding		82,961	82,961		(16,062)
Emergency services		-	27,560		-
CHINS		20,259	20,259		(6,218)
Victim witness		53,942	53,942		1,079
Fire programs		-	2,505	2,505	-
Social services quality initiative		10,000	10,000	16,552	6,552
Domestic violence		40,000	87,320	114,627	27,307
Forestry		-	10,980	10,980	-
Other		-	1,386	14,935	13,549
Total other categorical aid		238,658	328,409	358,440	30,031
Total categorical aid		2,035,858	2,125,609	2,100,446	(25,163)
Total revenue from the Commonwealth		5,037,997	5,127,748	5,166,760	39,012
Revenue from the federal government:					
Non-categorical aid:					
Payment for federal lands		1,915	1,915	1,717	(198)
Categorical aid:		15.000	22.022	22.022	
DMV ground transportation		15,000	23,833	,	- 22.651
FEMA		12,120	12,120		22,854
Bulletproof vest partnership		-	2,106	5,112	3,006
ARRA violence against women grants		47,320	-	-	-
Byrne justice assistance		-	74,863		(71,979)
Homeland security program		-	28,957		-
Victim witness		11,315	11,315		14,646
SAFER		287,496	287,496	355,054	67,558
Total categorical aid		373,251	440,690	476,775	36,085
Total revenue from the federal government		375,166	442,605	478,492	35,887
Total intergovernmental		5,413,163	5,570,353	5,645,252	74,899
Total General Fund	\$	37,834,755	\$ 38,947,408	\$ 40,610,007	\$ 1,662,599

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF REVENUES - BUDGET AND ACTUAL

		Budgeted	l Amou		Actual	Variance with Final Budget Over	
ntity, Fund, Major and Minor Revenue Source		ıal		Final		Amounts	(Under)
mary Government:							, ,
Special Revenue Funds:							
Virginia Public Assistance Fund:							
Revenue from local sources:	_		_		_		
Miscellaneous	\$	-	\$	-	\$	36,296	\$ 36,296
Intergovernmental:							
Revenue from the Commonwealth:							
Categorical aid:							
Public assistance and welfare administration		539,982		539,982		571,071	31,089
Revenue from the federal government: Categorical aid:							
Public assistance and welfare administration	1,	517,610		1,530,305		1,433,291	(97,014
Total intergovernmental	2,	057,592		2,070,287		2,004,362	(65,925
Total Virginia Public Assistance Fund	2,	057,592		2,070,287		2,040,658	(29,629)
Proffers Fund:							
Revenue from local sources:							
Revenue from use of money		1,000		1,000		11,026	(10,026
Revenue from use of money		1,000		1,000		11,020	(10,020
Miscellaneous:							
Proffers		90,000		90,000		111,314	21,314
Total revenue from local sources		91,000		91,000		122,340	11,288
Total Proffers Fund		91,000		91,000		122,340	11,288
Comprehensive Services Fund:							
Revenue from local sources:							
Miscellaneous		26,000		26,000		22,718	(3,282
Int							
Intergovernmental: Revenue from the Commonwealth:							
Comprehensive services act funds	1.	043,990		1,112,046		885,119	(226,927
•							-
Total Comprehensive Services Fund	l,	069,990		1,138,046		907,837	(230,209
Law Library Fund:							
Revenue from local sources:							
Charges for services:							
Law library fees		10,000		10,000		5,641	4,359
Total Law Library Fund		10,000		10,000		5,641	4,359
Courthouse Maintenance Fund:							
Revenue from local sources:							
Charges for services:							
Courthouse maintenance fees		28,000		28,000		28,433	(433
Total Courthouse Maintenance Fund		28,000		28,000		28,433	(433
	-	,000		20,000		_0,.55	(155

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF REVENUES - BUDGET AND ACTUAL

		Budgeted Am	A store1	Variance with Final Budget		
Entity, Fund, Major and Minor Revenue Source		Driginal	Final	Actual Amounts	Over (Under)	
Primary Government:		,,,g,,,,,,	111111	1 IIII Guito	(cinaci)	
Special Revenue Funds:						
Tourism Fund:						
Revenue from local sources:						
Other local taxes:						
Hotel and motel room taxes	\$	186,436 \$	186,436 \$	161,592 \$	(24,844)	
Miscellaneous		14,700	14,700	14,475	(225)	
Total revenue from local sources		201,136	201,136	176,067	(25,069)	
Total Tourism Fund		201,136	201,136	176,067	(25,069)	
Sheriff's Grant Fund:						
Revenue from local sources:						
Revenue from use of money		-	-	2	2	
Intergovernmental:						
Revenue from the Commonwealth:						
Categorical:						
Public safety		-	4,000	16,472	12,472	
Total Sheriff's Grant Fund		-	4,000	16,474	12,474	
Fire/Rescue Grant Fund: Intergovernmental:						
Revenue from the Commonwealth:						
Categorical:						
Fire program fund		55,000	55,000	73,000	18,000	
EMS vehicle registration grant		28,000	28,000	27,323	(677)	
Radiological preparedness grant		25,000	25,000	18,500	(6,500)	
Total revenue from the Commonwealth		108,000	108,000	118,823	10,823	
Revenue from the federal government:						
Categorical:						
Assistance to firefighter grant		-	197,000	256,561	59,561	
Total intergovernmental		108,000	305,000	375,384	70,384	
Total Fire/Rescue Grant Fund		108,000	305,000	375,384	70,384	
Housing Fund:						
Revenue from local sources:						
Revenue from use of money and property		20,400	20,400	11,765	(8,635)	
Intergovernmental:						
Revenue from the federal government:						
Categorical:						
CDBG housing project		-	72,600	72,596	(4)	
Total Housing Fund		20,400	93,000	84,361	(8,639)	
Total Special Revenue Funds	¢	3,586,118 \$	3,940,469 \$	3,757,195 \$	(195,474)	

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF REVENUES - BUDGET AND ACTUAL

	Dudasta	A	A -41	Variance with Final Budget	
Entity, Fund, Major and Minor Revenue Source	 Budgeted Original	Amou	Final	Actual Amounts	Over (Under)
Primary Government:	Originar		Tinai	Zimounts	(Onder)
Debt Service Fund:					
Revenue from local sources:					
Other local taxes:					
Consumer utility	\$ 506,117	\$	506,117 \$	507,332	\$ 1,215
Meals	 891,785		891,785	924,425	32,640
Total other local taxes	 1,397,902		1,397,902	1,431,757	33,855
Revenue from use of money and property:					
Revenue from use of money	32,987		-	-	-
Revenue from use of property	 111,600		111,600	111,600	-
Total revenue from use of money and property	 144,587		111,600	111,600	
Intergovernmental: Revenue from the Commonwealth:					
Non-categorical:					
Communications tax	356,682		351,694	347,703	(3,991)
Communications tax	 330,082		331,094	347,703	(3,991)
Revenue from the federal government:					
Non-categorical:					
Federal tax credit	-		-	249,750	249,750
BABs interest subsidy	11,548		11,548	11,548	-
Total revenue from the federal government	 11,548		11,548	261,298	249,750
Total intergovernmental	 368,230		363,242	609,001	245,759
Total Debt Service Fund	 1,910,719		1,872,744	2,152,358	279,614
Capital Projects Fund:					
County Capital Projects Fund:					
Revenue from local sources:					
Revenue from use of money	 -		21,500	21,375	(125)
Intergovernmental:					
Revenue from the Commonwealth:					
Categorical aid:					
Rescue squad assistance fund	 -		71,500	71,534	34
Revenue from the federal government: Categorical aid:					
Justice assistance grant	 -		-	12,112	12,112
Total intergovernmental	 		71,500	83,646	12,146
Total Capital Projects Fund	 -		93,000	105,021	12,021
Grand Total Revenues - Primary Government	\$ 43,331,592	\$	44,853,621 \$	46,624,581	\$ 1,758,760

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF REVENUES - BUDGET AND ACTUAL

	Budgeted	Actual	Variance Final B	udget		
tity, Fund, Major and Minor Revenue Source	 Original	Final		Amounts	(Und	
Component Unit - School Board:	51-8				(0.10	
School Operating Fund:						
Revenue from local sources:						
Charges for services	\$ 20,000	\$ 20,0	00 \$	14,408	\$	(5,592
Miscellaneous	 8,000	8,0	00	750		(7,250
Appropriation from Primary Government	 11,566,270	11,566,2	70	11,096,989	((469,281
Total revenue from local sources	 11,594,270	11,594,2	70	11,112,147	((482,123
Intergovernmental:						
Revenue from the Commonwealth:						
Categorical aid:						
State sales tax receipts	4,482,376	4,482,3	76	4,467,694		(14,68
Basic school aid	10,807,123	10,807,1		10,968,151		161,02
Other state school funds	 5,828,402	5,828,4		5,865,517		37,11
Total revenue from the Commonwealth	 21,117,901	21,117,9	01	21,301,362		183,46
Revenue from the federal government:						
Categorical aid:						
Title VIB	928,381	1,206,3	27	978,413		(227,9
Other school funds	405,286	405,2		244,172		(161,1)
	 	<u> </u>		· ·		
Total revenue from the federal government	 1,333,667	1,611,6	13	1,222,585	((389,02
Total intergovernmental	 22,451,568	22,729,5	14	22,523,947	((205,56
Total School Operating Fund	 34,045,838	34,323,7	84	33,636,094	((687,69
School Grant Fund:						
Revenue from the Commonwealth:						
Categorical aid:						
Project graduation	13,930	21,0	04	18,463		(2,54
Virginia performance pay incentives	´-	322,9		_		(322,9:
ARRA - McKinney-Vento	15,005	15,0		7,942		(7,0
Virginia tobacco settlement	42,168	42,1		7,452		(34,7
Mentor teacher project	 20,454	20,4		5,066		(15,3
Total revenue from the Commonwealth	 91,557	421,5	81	38,923	((382,65
Revenue from the federal government:						
Categorical aid:						
Title I	863,087	1,090,1	21	609,724		(480,39
Title II, Part A	120,241	191,5	29	48,155		(143,37
ARRA - IDEA, Part B Section 611	250,000	250,0		38,082		(211,91
ARRA - Title I	192,000	192,0	00	154,665		(37,33
ARRA - State fiscal stabilization	476,049	476,0		476,049		
ARRA - Education Jobs Fund	946,574	946,5		107,457		(839,11
ARRA - other school funds	33,077	33,0		10,815		(22,26
Other school funds	 368,192	415,3		43,600	((371,73
Total revenue from the federal government	3,249,220	3,594,6	80	1,488,547	(2	,106,13
Total School Grant Fund	 3,340,777	4,016,2	61	1,527,470	(2	,488,79
TOTAL SCHOOL GLAIR FULLA	 7,740,777	4,010,2	υI	1,34/,4/0	(2	,+00,/9

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF REVENUES - BUDGET AND ACTUAL

	 Budgeted	d Amounts	Actual		Variance with Final Budget Over		
Entity, Fund, Major and Minor Revenue Source	 Original		nal	Amounts		(Under)	
Component Unit - School Board:						_	
School Cafeteria Fund:							
Revenue from local sources:							
Revenue from use of money	\$ 300	\$	300	\$ 131	. \$	(169)	
Miscellaneous	 6,800		6,800	8,775	;	1,975	
Charges for services	 745,500		745,500	732,604	ļ.	(12,896)	
Total revenue from local sources	 752,600		752,600	741,510)	(11,090)	
Intergovernmental: Revenue from the Commonwealth: Categorical aid:							
School food program grant	 25,800		25,800	28,865	5	3,065	
Revenue from the federal government: Categorical aid:							
School food program grant	 845,537		1,050,791	1,227,404	!	176,613	
Total intergovernmental	 871,337		1,076,591	1,256,269)	179,678	
Total School Cafeteria Fund	 1,623,937		1,829,191	1,997,779)	168,588	
School Capital Projects Fund: Revenue from local sources:							
Revenue from use of money	 -		-	106	5	106	
Total School Capital Projects Fund	 -		_	106	ó	106	
Grand Total Revenues - Component Unit - School Board	\$ 39,010,552	\$ 4	0,169,236	\$ 37,161,449	\$	(3,007,787)	

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL Year Ended June 30, 2012

		Budgeted Ar	Actual	Variance with Final Budget Over	
Entity, Fund, Function, Activity and Elements	0	riginal	Final	Amounts	(Under)
Primary Government:					
General Fund:					
General government administration:					
Legislative:					
Board of Supervisors	\$	167,584 \$	167,584	\$ 174,377	\$ 6,793
General and financial:					
County administrator		440,456	440,456	325,278	(115,178)
Legal services		210,869	210,869	250,512	39,643
Commissioner of the revenue		745,859	738,859	682,550	(56,309)
Professional services		19,611	40,111	39,457	(654)
Treasurer		489,564	489,564	494,612	5,048
Finance		326,670	326,670	311,319	(15,351)
Information technology		240,438	268,019	227,736	(40,283)
Other general and financial administration		72,576	67,576	66,273	(1,303)
Total general and financial		2,546,043	2,582,124	2,397,737	(184,387)
Board of elections:					
Electoral board and officials		142,179	149,814	170,331	20,517
Total general government administration		2,855,806	2,899,522	2,742,445	(157,077)
Judicial administration:					
Courts:					
Circuit court		80,979	80,979	94,672	13,693
General district court		33,152	33,152	22,785	(10,367)
Magistrate		1,580	1,580	389	(1,191)
Juvenile and domestic relations court		23,357	23,357	15,970	(7,387)
Clerk of the circuit court		550,042	550,042	556,334	6,292
Juvenile crime control		49,499	49,499	45,748	(3,751)
Victim witness program		88,756	88,756	91,392	2,636
Total courts		827,365	827,365	827,290	(75)
Commonwealth attorney		348,979	348,979	353,931	4,952
Total judicial administration		1,176,344	1,176,344	1,181,221	4,877
Public safety:					
Law enforcement and traffic control:					
Sheriff		4,182,549	4,294,821	4,274,706	(20,115)
E911 dispatch		894,567	894,567	782,431	(112,136)
Total law enforcement and traffic control		5,077,116	5,189,388	5,057,137	(132,251)
Fire and rescue services:					
Other fire and rescue		18,000	18,000	17,685	(315)
Emergency services		3,332,897	3,416,360	3,297,302	(119,058)
Total fire and rescue services		3,350,897	3,434,360	3,314,987	(119,373)

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL Year Ended June 30, 2012

						Variance with Final Budget
	 Budgete	ed Amo		-	Actual	Over
Entity, Fund, Function, Activity and Elements Primary Government:	Original		Final		Amounts	(Under)
General Fund:						
Public safety:						
Correction and detention:						
Regional jail contributions	\$ 1,655,825	\$	1,655,825	\$	1,764,148	\$ 108,323
Juvenile probation and detention	 170,000		170,000		146,679	(23,321)
Total correction and detention	 1,825,825		1,825,825		1,910,827	 85,002
Building inspections	 251,667		251,667		245,122	(6,545)
Other protection:						
Animal control	281,562		281,562		273,533	(8,029)
Medical examiner	 300		300		140	(160)
Total other protection	 281,862		281,862		273,673	 (8,189)
Total public safety	 10,787,367		10,983,102		10,801,746	 (181,356)
Public works:						
Maintenance of infrastructure:						
Public works administration	129,137		129,137		65,972	(63,165)
Streetlights	 3,200		3,200		3,081	(119)
Total maintenance of infrastructure	 132,337		132,337		69,053	 (63,284)
Sanitation and waste removal:						
Refuse collection and disposal	 1,457,728		1,452,728		1,445,897	(6,831)
Total sanitation and waste removal	 1,457,728		1,452,728		1,445,897	 (6,831)
Maintenance of general buildings and grounds:						
General properties	 1,328,221		1,324,243		1,307,781	(16,462)
Total maintenance of general buildings and grounds	 1,328,221		1,324,243		1,307,781	 (16,462)
Total public works	 2,918,286		2,909,308		2,822,731	 (86,577)
Health and social services: Health:						
Supplement to local health department	 308,450		308,450		308,450	
Mental health and mental retardation:						
Community Services Board	 90,000		90,000		90,000	
Welfare:						
Contributions to outside welfare agencies	 168,116		184,366		183,866	(500)
Total health and welfare	566,566		582,816		582,316	(500)

Variance with Final Budget

Over

Actual

COUNTY OF CAROLINE, VIRGINIA

Environmental management:

Environmental management

Cooperative extension program:

Extension office

Soil and conservation district contribution

Total environmental management

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNIT SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL Year Ended June 30, 2012

Entity, Fund, Function, Activity and Elements Original Final Amounts (Under) Primary Government: General Fund: Education: Appropriation to the Caroline County School Board 11,566,270 11,566,270 \$ 11,096,989 \$ (469,281) Total education 11,566,270 11,566,270 11,096,989 (469,281) Parks, recreation and cultural: Parks and recreation: Recreation centers and playgrounds 416,018 405,118 331,582 (73,536)Cultural: Contribution to County library 333,385 333,385 323,726 (9,659) Total parks, recreation and cultural 749,403 738,503 655,308 (83,195) Community development: Planning and community development: Planning development 521,440 (1,941)550,381 523,381 24,164 Planning commission 28,102 28,102 (3,938)Economic development 220,573 220,573 192,322 (28,251)Planning regional 27,298 27,298 26,000 (1,298)Industrial development authority 2,000 2,000 1,202 (798)Board of zoning appeals 4,474 4,474 2,108 (2,366) 805,828 767,236 Total planning and community development 832,828 (38,592)

Budgeted Amounts

Total community development	 1,186,019	1,159,019	1,120,934	(38,085)
Debt service:				
Interest and fiscal charges	 125,000	125,000	96,503	(28,497)
Total debt service	 125,000	125,000	96,503	(28,497)
Total General Fund	\$ 31,931,061	\$ 32,139,884	\$ 31,100,193	\$ (1,039,691)
Special Revenue Funds:				
Virginia Public Assistance Fund:				
Health and welfare:				
Welfare administration	\$ 1,758,081	\$ 1,786,880	\$ 1,757,738	\$ (29,142)
Public assistance	213,265	213,265	262,602	49,337
Purchased services	613,298	613,298	381,672	(231,626)
Local only	2,308	2,308	1,994	(314)
Grants	 12,375	12,375	16,575	4,200
Total Virginia Public Assistance Fund	 2,599,327	2,628,126	2,420,581	(207,545)

57.720

251,091

308,811

44,380

57.720

251,091

308,811

44,380

57.720

252,654

310,374

43,324

1,563

1,563

(1,056)

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNITS SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL Year Ended June 30, 2012

	Rudgeted ∆	Budgeted Amounts						
Intity, Fund, Function, Activity and Elements	Original	Final	Actual Amounts	Over (Under)				
rimary Government:				(=====)				
Special Revenue Funds:								
Comprehensive Services Fund:								
Health and welfare:								
Comprehensive services act	\$ 1,505,056 \$	1,685,056	\$ 1,680,718	\$ (4,338)				
Total Comprehensive Services Fund	1,505,056	1,685,056	1,680,718	(4,338)				
Law Library Fund:								
Judicial administration:								
Law library	13,145	13,145	10,429	(2,716				
Law ilotaty		15,145	10,427	(2,710				
Total Law Library Fund	13,145	13,145	10,429	(2,716				
Courthouse Maintenance Fund:								
Judicial administration:								
Courthouse maintenance		28,000	19,000	(9,000				
Total Courthouse Maintenance Fund	<u> </u>	28,000	19,000	(9,000				
Tourism Fund:								
Community development:								
Planning and community development:	106 474	106 474	177 277	(0.005				
Tourism	186,474	186,474	177,377	(9,097				
Debt service:	•• ••	••••		(20.000				
Principal	20,000	20,000	-	(20,000				
Total Tourism Fund	206,474	206,474	177,377	(29,097)				
Sheriff's Grant Fund:								
Judicial administration	-	5,750	4,663	(1,087				
Public safety	<u>-</u>	9,250	22,234	12,984				
Total Sheriff's Grant Fund		15,000	26,897	11,897				
Fire/Rescue Grant Fund:								
Public safety:								
Fire and rescue services:								
Fire/rescue program	108,000	305,000	304,773	(227				
Total Fire/Rescue Grant Fund	108,000	305,000	304,773	(227				
Housing Fund:								
Community development:								
Housing rehabilitation	20,400	1,680	1,493	(187				
Total Housing Fund	20,400	1,680	1,493	(187				
Total Special Revenue Funds	\$ 4,452,402 \$	4,882,481	\$ 4,641,268	\$ (241,213				
Debt Service Fund:								
Debt service:								
Principal	\$ 2,486,507 \$	2,486,507	\$ 2,459,712	\$ (26,795				
Interest and fiscal charges	3,208,024	3,170,049	3,086,130	(83,919)				
Total Daht Saurie- Free J	E (04 E21	5 (5(55(5 5 4 5 0 4 2	(110.714				
Total Debt Service Fund	5,694,531	5,656,556	5,545,842	(110,714)				

GOVERNMENTAL FUNDS AND DISCRETELY PRESENTED COMPONENT UNITS SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL

						ariance with inal Budget
Entity, Fund, Function, Activity and Elements		Budgete Original	ed Am	iounts Final	Actual Amounts	Over (Under)
Primary Government:		Original		ringi	Amounts	(Olider)
Capital Projects Fund:						
County Capital Projects Fund:						
Capital outlay:						
Capital projects	\$	40,941,400	\$	1,571,000	\$ 2,009,291	\$ 438,291
Debt service:						
Interest and fiscal charges		-		229,000	360,208	131,208
Total Capital Projects Fund		40,941,400		1,800,000	2,369,499	569,499
Grand Total Expenditures - Primary Government	\$	83,019,394	\$	44,478,921	\$ 43,656,802	\$ (822,119)
Component Unit - School Board:						
School Operating Fund:						
Education:						
Instruction	\$	26,456,090	\$	26,734,036	\$ 26,890,096	\$ 156,060
Administration, attendance and health		1,091,137		1,091,137	1,039,281	(51,856)
Pupil transportation services		2,848,865		2,848,865	2,759,300	(89,565)
Operation and maintenance services		3,499,908		3,499,908	3,115,006	(384,902)
Facilities		149,838		149,838	75,266	(74,572)
Total education	_	34,045,838		34,323,784	33,878,949	(444,835)
Capital outlay:						
Capital projects	-	-		492,736	559,006	66,270
Debt service:						
Principal		-		-	66,270	66,270
		34,045,838		34,816,520	34,504,225	(312,295)
Total School Operating Fund						
School Grant Fund:						
Education:						
Instruction		3,340,777		4,016,261	1,502,237	(2,514,024)
Total School Grant Fund		3,340,777		4,016,261	1,502,237	(2,514,024)
School Cafeteria Fund:						
Education:						
School food services		1,623,937		1,829,191	1,949,873	120,682
Total School Cafeteria Fund		1,623,937		1,829,191	1,949,873	120,682
Total Expenditures - Component Unit -						
School Board	\$	39,010,552	\$	40,661,972	\$ 37,956,335	\$ (2,705,637)

STATISTICAL SECTION

STATISTICAL SECTION TABLE OF CONTENTS

The statistical section of the County's comprehensive annual financial report presents detailed information as a context for understanding what the information presented in the financial statements, note disclosures and required supplementary information say about the County's overall financial health. This information has not been audited by the independent auditor.

Contents	Tables
Financial Trends These tables contain trend information to help the reader understand how the County's financial performance and well being have changed over time.	2-5
Revenue Capacity These tables contain information to help the reader assess the County's most significant local revenue sources, the property tax, as well as other revenue sources.	6-10
Debt Capacity This table presents information to help the reader assess the affordability of the County's current level of outstanding debt and the County's ability to issue additional debt in the future.	11
Demographic and Economic Information This table offers demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.	12
Operating Information This table contains service and infrastructure data to help the reader understand how the information in the County's financial report relates to the	
services the County provides and the activities it performs.	13

Sources: Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial report for the relevant year.

STATISTICAL SECTION Comments Relative to Statistical Section

The following statistical table recommended by the National Council on Governmental Accounting is not included for the reason stated below:

The table showing legal debt margin is omitted because counties in the State of Virginia are not subject to the 10% legal debt margin as cities and towns are. The only restriction counties must follow is pursuant to Article VII, Section 10 (b) of the Constitution of Virginia, no debt shall be contracted by or on behalf of any county or district thereof unless approved by a majority vote of the qualified voters of said county.

Table 2

NET ASSETS BY COMPONENT Last Ten Fiscal Years (accrual basis of accounting)

(Unaudited)

Fiscal Year June 30, 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 Primary government: Governmental activities: Invested in capital assets, net of related debt 1,796,599 3,569,798 \$ 4,459,976 \$ 4,779,287 \$ 6,625,002 \$ (64,888) \$ (1,913,976) \$ (1,516,215) \$ (7,898,401) \$ (2,885,427)Restricted 4,840,791 2,964,710 2,087,645 16,479,118 Unrestricted (deficit) (3,301,145)(2,567,832)(535,374)1,989,016 3,617,592 8,862,943 7,492,936 8,035,867 16,648,965 (2,158,308)3,336,245 \$ 3,966,676 \$ 6,012,247 \$ 6,768,303 \$ 10,242,594 \$ 8,798,055 \$ 5,578,960 \$ 6,519,652 \$ 8,750,564 \$ 11,435,383 Total governmental activities net assets Business-type activities: Invested in capital assets, net of related debt (2,551,019) \$ (1,895,187) \$ (791,720) \$ 10,797 \$ 5,729,267 \$ 5,713,730 \$ 4,995,360 \$ 1,798,327 \$ 3,409,348 \$ 5,078,025 Restricted 1,736,976 1,331,263 1,355,430 1,578,500 1,707,039 1,762,655 1,527,115 494,152 (138.937)(7.286.288)(4.270.848)(1.792.297)Unrestricted (deficit) (166,578)(434.342)507.717 (4.590.859)(4.238.484)(5,373,848)(952,980) \$ (730,502) \$ 129,368 \$ 2,097,014 \$ 150,018 \$ 3,205,537 \$ 1,931,616 \$ (295,823) Total business-type activities net assets (deficit) 500,182 \$ (829,136) \$ Primary government: 4,790,084 \$ 12,354,269 \$ Invested in capital assets, net of related debt (754,420) \$ 1,674,611 \$ 3,668,256 \$ 5,648,842 \$ 3,081,384 \$ 282,112 \$ (4,489,053) \$ 2,192,598 Restricted 6.577.767 4,295,973 3.443.075 1,578,500 1,707,039 1,762,655 1,527,115 494.152 16,479,118 Unrestricted (deficit) (3,440,082)(2,734,410)(969,716)2,496,733 (3,668,696) 4,592,095 2,902,077 6,243,570 12,410,481 (7,532,156)2,383,265 \$ 3,236,174 \$ 6,141,615 \$ 8,865,317 \$ 10,392,612 \$ 12,003,592 \$ 7,510,576 \$ 7,019,834 \$ 7,921,428 \$ 11,139,560 Total primary government net assets

CHANGES IN NET ASSETS Last Ten Fiscal Years (accrual basis of accounting) Table 3 Page 1

(Unaudited)

					Fiscal Ye	ear June 30,				
	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
Primary government:										
Expenses:										
Governmental activities:										
General government administration	\$ 2,084,172	3,197,847	\$ 2,489,287	\$ 2,948,940	\$ 3,074,553 \$	3,568,313 \$	3,709,879 \$	4,078,076 \$	3,834,523 \$	3,373,633
Judicial administration	603,130	655,623	830,204	925,247	998,181	1,155,295	1,157,463	1,259,831	1,305,420	1,321,551
Public safety	4,780,184	5,806,787	5,940,634	9,091,489	8,517,661	11,871,594	10,097,879	10,062,297	10,851,996	12,399,082
Public works	2,672,686	2,709,049	3,091,796	3,859,700	3,984,895	1,992,373	3,303,085	3,096,165	3,224,196	2,488,278
Health and welfare	2,941,723	3,036,809	3,254,319	3,517,067	3,765,455	4,298,184	4,522,642	4,477,646	4,486,438	4,678,442
Education	9,028,415	10,702,390	9,630,301	10,508,385	11,325,718	13,677,703	13,585,341	12,155,229	12,473,709	12,688,448
Parks, recreation and cultural	439,772	472,143	469,739	627,846	958,698	652,192	960,018	631,053	593,795	1,014,718
Community development	814,196	1,111,428	1,169,139	1,543,534	2,139,000	1,802,204	1,946,999	1,683,340	1,357,445	1,466,009
Interest	1,878,699	1,600,211	1,394,472	1,375,847	2,015,260	2,384,813	3,495,641	3,271,332	2,770,309	3,379,550
Total governmental activities	25,242,977	28,292,287	28,269,891	34,398,055	36,779,421	41,402,671	42,778,947	40,714,969	40,897,831	42,809,711
Business-type activities:										
Public utilities	1,769,367	1,949,878	2,192,951	2,440,376	2,494,383	3,310,499	3,818,858	4,643,674	4,833,897	4,600,849
Total business-type activities	1,769,367	1,949,878	2,192,951	2,440,376	2,494,383	3,310,499	3,818,858	4,643,674	4,833,897	4,600,849
Total primary government expenses	27,012,344	30,242,165	30,462,842	36,838,431	39,273,804	44,713,170	46,597,805	45,358,643	45,731,728	47,410,560
Program revenue:										
Governmental activities:										
Charges for services:										
Public safety	960,946	1,003,771	1,059,624	1,268,305	1,215,852	676,456	669,213	360,507	354,880	1,931,399
Community development	160,411	417,754	504,831	731,767	312,581	1,701	1,299	289	209	259,936
All other activities	610,962	579,835	572,112	653,331	598,287	1,290,948	800,038	794,600	1,013,489	337,717
Operating grants and contributions	4,216,615	4,457,013	4,478,161	4,984,176	5,336,087	5,180,181	5,941,198	5,730,192	5,864,302	5,931,154
Capital grants and contributions	19,527	368,351	854,758	848,900	1,646,016	292,906	-	389,982	-	83,646
Total governmental activities	5,968,461	6,826,724	7,469,486	8,486,479	9,108,823	7,442,192	7,411,748	7,275,570	7,232,880	8,543,852

Table 3
Page 2

CHANGES IN NET ASSETS Last Ten Fiscal Years (accrual basis of accounting) (Unaudited)

					Fiscal	Year June 30,				
	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
Primary government:										
Program revenue:										
Business-type activities:										
Charges for services:										
Public utilities	\$ 702,040	\$ 632,264	\$ 710,445	\$ 842,033	\$ 1,036,029	\$ 2,306,221 \$	2,021,930	\$ 3,050,269 \$	3,091,297 \$	2,879,029
Operating grants and contributions:										
Public utilities	-	-	-	-	-	107,000	210,100	-	259,417	380,573
Capital grants and contributions:										
Public utilities	144,496	642,540	1,289,015	1,608,986	1,532,671	3,766,990	109,610	139,397	118,716	-
Total business-type activities	846,536	1,274,804	1,999,460	2,451,019	2,568,700	6,180,211	2,341,640	3,189,666	3,469,430	3,259,602
Total primary government revenues	6,814,997	8,101,528	9,468,946	10,937,498	11,677,523	13,622,403	9,753,388	10,465,236	10,702,310	11,803,454
Net (expense) revenue:										
Governmental activities	(19,274,516)	(21,465,563)	(20,800,405)	(25,911,576)	(27,670,598)	(33,960,479)	(35, 367, 199)	(33,439,399)	(33,664,951)	(34,265,859)
Business-type activities	(922,831)	(675,074)	(193,491)	10,643	74,317	2,869,712	(1,477,218)	(1,454,008)	(1,364,467)	(1,341,247)
Total primary government, net expense	(20,197,347)	(22,140,637)	(20,993,896)	(25,900,933)	(27,596,281)	(31,090,767)	(36,844,417)	(34,893,407)	(35,029,418)	(35,607,106)
Governmental activities:										
Taxes:										
General property taxes	13,765,344	15,080,385	15,503,785	17,119,607	19,696,597	21,721,562	23,380,063	25,617,843	26,968,633	30,377,123
Local sales and use	3,020,748	1,059,291	1,105,781	1,183,750	1,257,370	1,397,232	1,401,831	1,357,380	1,540,189	1,527,122
Other	939,983	3,578,591	4,266,350	5,005,663	4,753,642	4,748,727	4,400,956	3,313,411	3,510,347	3,749,268
State personal property tax reimbursement	2,112,768	2,239,607	2,313,961	2,837,405	2,386,780	2,371,896	2,371,897	2,371,897	2,371,897	2,371,897
Other state non-categorical shared revenues	321,215	386,032	436,742	537,927	402,015	404,287	234,421	115,890	250,235	694,417
Proffers from new development	-	420,000	-	1,487,475	166,655	186,929	84,347	260,996	208,409	111,314
Other unrestricted revenue	381,671	281,906	238,174	365,403	373,891	1,800,945	574,917	1,362,299	1,135,248	965,188
Transfers	(61,397)	(860,881)	(1,018,817)	(1,869,598)	(123,380)	(115,638)	(180,403)	(19,625)	-	(1,079,642)
Total governmental activities	20,480,332	22,184,931	22,845,976	26,667,632	28,913,570	32,515,940	32,268,029	34,380,091	35,984,958	38,716,687
Business-type activities:										
Use of money and property	49,334	21,758	34,530	58,515	-	-	22,894	2,949	35,149	44,154
Miscellaneous	12,403	14,913	14	28,890	86,626	70,169	´-	-	´-	151,939
Transfers	61,397	860,881	1,018,817	1.869.598	123,380	115,638	180,403	19,625	_	1,079,642
Total business-type activities	123,134	897,552	1,053,361	1,957,003	210,006	185,807	203,297	22,574	35,149	1,275,735
Total primary government	20,603,466	23,082,483	23,899,337	28,624,635	29,123,576	32,701,747	32,471,326	34,402,665	36,020,107	39,992,422
Changes in net assets:										
Governmental activities	1,205,816	719,368	2,045,571	756,056	1,242,972	(1,444,539)	(3,099,170)	940,692	2,320,007	4,450,828
Business-type activities	(799.697)	222.478	859.870	1.967.646	284.323	3.055.519	(1,273,921)	(1,431,434)	(1,329,318)	(65,512)
Total primary government	\$ 406,119	\$ 941.846	\$ 2,905,441	\$ 2,723,702	\$ 1,527,295	\$ 1,610,980 \$	(4,373,091)		990,689 \$	/

Note:

⁽¹⁾ Net (expense) revenue is the difference between the expenses and program revenues. This difference indicates the degree to which a function or program is supported with its own fees and program-specific grants versus its reliance upon funding from taxes and other general revenues. Numbers in a parentheses are net expenses indicating that expenses were greater than program revenues and, therefore, general revenues were needed to finance that function or program. Numbers without parentheses are net revenues, demonstrating that program revenues were more than sufficient to cover expenses.

Table 4

FUND BALANCES, GOVERNMENTAL FUNDS Last Ten Fiscal Years

(modified accrual basis of accounting)

(Unaudited)

					Fis	scal Year June 30,					
	2003	2004	2005	2006		2007	2008	2009	2010	2011	2012
General Fund:											
Reserved	\$ -	\$ -	\$ -	\$ -	\$	- \$	-	\$ 366,000 \$	472,800	\$ - \$	-
Unreserved	2,501,729	3,763,555	5,355,331	6,092,852		6,144,482	4,372,811	3,578,749	5,631,691	-	-
Restricted	-	-	-	-		-	-	-	-	-	1,176,599
Committed	-	-	-	-		-	-	-	-	444,987	366,000
Assigned	-	-	-	-		-	-	-	-	-	7,420
Unassigned	-	-	-	-		-	-	-	-	9,107,120	11,597,688
Total General Fund	\$ 2,501,729	\$ 3,763,555	\$ 5,355,331	\$ 6,092,852	\$	6,144,482 \$	4,372,811	\$ 3,944,749 \$	6,104,491	\$ 9,552,107 \$	13,147,707
All Other Governmental Funds:											
Reserved	\$ 8,079,194	\$ 4,834,328	\$ 2,791,392	\$ 2,128,594	\$	6,658,745 \$	5,151,438	\$ 4,818,961 \$	1,967,647	\$ - \$	-
Unreserved, reported in:											
Special revenue funds	146,889	266,312	533,024	1,160,366		2,303,062	1,193,460	1,006,694	1,806,036	=	-
Capital projects funds	(154,261)	650,264	(173,833)	265,639		(1,466,321)	-	-	-	-	-
Debt Service Funds	(120,996)	61,660	95,214	202,472		449,258	555,018	(107,903)	181,625	-	-
Restricted	-	-	-	-		-	-	-	-	6,924,638	15,302,519
Committed	-	-	-	-		=	-	=	-	1,496,793	-
Assigned	-	-	-	-		-	-	-	-	518,586	577,240
Unassigned	 -	-	-	-		-	-	-	-	-	(304)
Total all other governmental funds	\$ 7,950,826	\$ 5,812,564	\$ 3,245,797	\$ 3,757,071	\$	7,944,744 \$	6,899,916	\$ 5,717,752 \$	3,955,308	\$ 8,940,017 \$	15,879,455

Note:

⁽¹⁾ In fiscal year 2011, the County implemented GASB 54, Fund Balance Reporting and Governmental Fund Type Definitions, which effectively changed the classifications used to report fund balances. The terms reserved and unreserved are no longer used to describe fund balance. Fund balance is now classified as nonspendable, restricted, committed, assigned, or unassigned.

CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS Last Ten Fiscal Years

(modified accrual basis of accounting)

(Unaudited)

			Fisca	al Year
	 2003	2004		005
Revenues:				
General property taxes	\$ 13,784,773	\$ 14,910,125	\$ 1:	5,728,010
Other local taxes	3,960,731	4,637,882	:	5,372,131
Permits, privilege fees and regulatory licenses	403,506	698,264		980,498
Fines and forfeitures	624,594	438,430		331,418
Use of money and property	449,293	365,192		358,677
Charges for services	279,603	320,264		385,181
Other local	301,827	875,374		840,536
Intergovernmental	6,670,713	6,968,606	,	7,253,816
Total revenues	 26,475,040	29,214,137	3	1,250,267
Expenditures:				
General government administration	1,689,924	1,812,264	1	2,112,532
Judicial administration	587,667	640,900		706,343
Public safety	4,493,771	5,116,302	:	5,776,501
Public works	2,126,969	2,232,552	1	2,626,375
Health and welfare	2,931,635	3,044,741	1	3,223,783
Education	8,708,240	9,210,707	9	9,366,387
Parks, recreation and cultural	405,196	443,000		439,872
Community development	811,726	1,140,011		1,123,087
Capital outlay	3,589,560	3,150,611	2	2,030,600
Debt service:				
Principal	1,703,332	1,766,976		1,847,529
Interest and fiscal charges	1,618,606	1,527,766		1,454,787
Total expenditures	 28,666,626	30,085,830		0,707,796
Revenues over (under) expenditures	 (2,191,586)	(871,693)		542,471
Other financing sources (uses):				
Transfers in	2,677,851	2,171,741	2	2,769,039
Transfers out	(2,062,701)	(2,282,539)	(3	3,162,715)
Issuance of debt	700,000	1,179,008		1,100,000
Early debt retirement	-	(1,171,508)		-
Premium on issuance of debt	-	-		-
Issuance of capital lease	 -	=		-
Total other financing sources (uses), net	 1,315,150	(103,298)		706,324
Net change in fund balance	\$ (876,436)	\$ (974,991)	\$	1,248,795

Table 5 Page 1

 June 30,						
 2006	2007	2008	2009	2010	2011	2012
\$ 17,279,974 \$	- ,- ,- ,-	21,215,391 \$	22,927,993 \$	- , ,	\$ 26,749,352 \$	28,661,523
6,189,413	6,011,012	6,145,959	5,802,787	4,670,791	5,050,536	5,264,625
1,210,530	804,556	673,791	456,535	393,905	343,737	311,443
543,371	512,551	600,158	648,731	447,048	599,320	702,704
696,144	1,066,241	1,497,444	246,362	181,995	196,662	218,274
492,758	415,825	509,375	365,284	314,443	425,521	369,300
1,984,577	412,759	1,130,002	1,391,767	1,794,807	1,770,522	1,404,880
 8,612,165	9,028,179	8,249,270	8,547,516	10,377,324	9,196,070	9,691,832
 37,008,932	38,075,134	40,021,390	40,386,975	43,844,103	44,331,720	46,624,581
2,413,514	2,528,049	2,977,098	2,881,704	3,279,185	2,942,718	2,742,445
802,236	868,544	902,588	1,092,853	1,155,276	1,216,950	1,196,313
6,931,020	8,032,002	9,949,724	9,776,859	9,869,467	11,072,836	11,147,753
3,354,485	3,409,213	2,975,759	2,998,159	2,870,377	2,837,204	2,822,731
3,481,440	3,749,469	4,268,077	4,511,382	4,476,028	4,479,507	4,683,615
10,187,065	10,833,145	11,876,574	12,008,417	11,904,385	11,000,000	11,096,989
602,858	941,251	752,265	695,232	604,610	616,506	655,308
1,465,769	2,130,914	2,016,011	2,104,952	1,828,518	1,181,333	1,299,804
6,468,876	13,364,814	22,305,090	6,416,052	2,170,949	2,600,429	2,009,291
1,826,813	2,001,211	9,479,351	2,267,766	2,848,100	1,897,834	2,459,712
1,367,835	2,035,614	1,808,776	3,767,405	3,092,117	2,882,858	3,542,841
38,901,911	49,894,226	69,311,313	48,520,781	44,099,012	42,728,175	43,656,802
 (1,892,979)	(11,819,092)	(29,289,923)	(8,133,806)	(254,909)	1,603,545	2,967,779
2,915,052	4,197,280	4,472,496	4,159,249	5,713,435	4,106,070	4,759,372
(3,029,349)	(4,320,660)	(4,588,134)	(4,339,652)	(5,733,060)	(4,106,070)	(5,839,014)
16,630,000	1,600,000	26,589,062	30,067,107	5,407,593	6,828,780	8,400,000
-	-	-	(23,243,199)	(4,735,761)	=	-
-	-	-	=	=	=	114,912
 -	-	-	-	-	-	625,126
16,515,703	1,476,620	26,473,424	6,643,505	652,207	6,828,780	8,060,396
\$ 14,622,724 \$	(10,342,472) \$	(2,816,499) \$	(1,490,301) \$	397,298	\$ 8,432,325 \$	11,028,175

CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS

Last Ten Fiscal Years (modified accrual basis of accounting) (Unaudited)

			Fiscal Year
	 2003	2004	2005
Debt Service as a percentage of noncapital expenditures:			
Primary government:			
Total debt service	\$ 3,321,938	\$ 3,294,742	\$ 3,302,316
Total expenditures	\$ 28,666,626	\$ 30,085,830	\$ 30,707,796
Less: Capital outlay - primary government (1)	 n/a	n/a	n/a
Noncapital expenditures	\$ 28,666,626	\$ 30,085,830	\$ 30,707,796
Debt service as a percentage of noncapital expenditures	n/a	n/a	n/a

Note:

(1) Prior to fiscal year 2007, capital outlay information was not segregated in the CAFR, and, therefore, prior information regarding this amount is unavailable and not presented.

June 30,						
2006	2007	2008	2009	2010	2011	2012
\$ 3,194,648	\$ 4,036,825 \$	11,288,127 \$	6,035,171 \$	5,940,217 \$	4,780,692 \$	6,002,553
\$ 38,901,911	\$ 49,894,226 \$	69,311,313 \$	48,520,781 \$	44,099,012 \$	42,728,175 \$	43,656,802
n/a	(12,826,842)	(19,983,961)	(5,001,627)	(2,023,040)	(2,233,860)	(1,663,081)
\$ 38,901,911	\$ 37,067,384 \$	49,327,352 \$	43,519,154 \$	42,075,972 \$	40,494,315 \$	41,993,721
n/a	10.89%	22.88%	13.87%	14.12%	11.81%	14.29%

Table 6

TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS Last Five Fiscal Years

(modified accrual basis of accounting)
(Unaudited)

Fiscal Year June 30,	I	Property (1)]	Local Sales and Use	Business License	Motor Vehicle Licenses	Recordation and Wills	Other	Total
2008	\$	20,630,105	\$	1,397,232	\$ 1,099,579	\$ 594,334	\$ 493,071	\$ 719,968	\$ 24,934,289
2009		22,347,916		1,401,831	1,090,071	578,311	296,348	703,577	26,418,054
2010		25,031,295		1,357,380	803,165	552,923	242,212	773,060	28,760,035
2011		26,013,620		1,540,189	905,568	667,779	217,128	881,244	30,225,528
2012		27,892,748		1,527,122	969,103	823,632	214,204	905,990	32,332,799
Change									
2008-2012		35.20%		9.30%	-11.87%	38.58%	-56.56%	25.84%	29.67%

Note:

⁽¹⁾ Property tax revenue does not include penalties and interest collected on delinquent tax collections.

Table 7

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY Last Ten Fiscal Years (Unaudited)

Fiscal Year	Real Estate (1)	Personal Property (2)	Machinery and Tools	Public Utility (3)	Total Assessed Value	Total Taxable Assessed Value
2003	1,198,844,246	\$ 89,492,074	\$ 4,578,640	\$ 302,538,391	\$ 1,595,453,351	\$ 1,595,453,351
2004	1,228,999,451	90,669,566	4,569,810	222,133,960	1,546,372,787	1,546,372,787
2005	1,319,012,605	99,141,899	4,957,600	157,948,727	1,581,060,831	1,581,060,831
2006	1,995,481,828	112,732,442	5,769,900	140,747,712	2,254,731,882	2,254,731,882
2007	2,698,539,731	127,775,732	6,270,660	165,825,263	2,998,411,386	2,998,411,386
2008	2,887,544,318	137,580,241	5,844,280	208,479,657	3,239,448,496	3,239,448,496
2009	2,921,646,044	146,037,606	5,999,560	210,375,646	3,284,058,856	3,284,058,856
2010	2,957,819,726	158,154,031	6,651,920	388,613,995	3,511,239,672	3,511,239,672
2011	2,438,863,853	150,301,120	7,303,910	434,199,114	3,030,667,997	3,030,667,997
2012	2,675,828,900	316,976,453	7,034,730	436,895,835	3,436,735,918	3,436,735,918

Notes:

- (1) Assessed at 100% of market value using an assessed value to sales price factor computed annually by the State Department of Taxation.
- (2) Assessed at 40% of market value. Vehicles assessed at 50% of market value in 2009 and assessed at 100% market value in 2012.
- (3) Assessed values are established by the State Corporation Commission.

Table 8

DIRECT PROPERTY TAX RATES Last Ten Fiscal Years (Unaudited)

					Ma	chinery	Pι	ablic Servic	e Corp	orations
Fiscal Year		Real	Pe	ersonal		and		Real	P	ersonal
June 30,	I	Estate	Pro	perty (1)		Γools	I	Estate	P	roperty
2002	¢.	0.725	¢.	(250	¢.	2.500	¢.	0.725	¢.	(250
2003	\$	0.725	\$	6.250	\$	3.500	\$	0.725	\$	6.250
2004		0.725		6.250		3.500		0.725		6.250
2005		0.805		6.250		3.500		0.805		6.250
2006		0.790		6.250		3.500		0.790		6.250
2007		0.480		6.250		3.500		0.480		6.250
2008		0.530		6.250		3.500		0.530		6.250
2009		0.530		6.250		3.500		0.530		6.250
2010		0.530		6.250		3.500		0.530		6.250
2011		0.680		6.250		3.500		0.680		6.250
2012		0.720		3.500		3.500		0.720		3.500

Note:

⁽¹⁾ Assessed value for vehicles increased to 100% of market value in 2012.

Table 9

PRINCIPAL PROPERTY TAXPAYERS Current Year and Six Years Ago (Unaudited)

			Fiscal Yea	r June 30,		
		2012			2006	
			Percentage			Percentage
			of Total County			of Total County
	Taxable		Taxable	Taxable		Taxable
	Assessed		Assessed	Assessed		Assessed
Taxpayer / Type of Business	Value	Rank	Value	Value	Rank	Value
Dominion Virginia Power / Electric Utility	\$ 284,093,931	1	8.28%	\$ 100,991,188	1	3.29%
Rappahannock Electric Cooperative / Electric Utility	59,446,762	2	1.73%	39,606,726	2	1.29%
McKesson Corporation / Pharmaceutical Distributor	31,683,780	3	0.92%	-		-
Virginia Natural Gas, Inc. / Gas Utility	21,101,833	4	0.62%	-		-
Richmond, Fredericksburg and Potomac Railroad / Railroad	18,624,268	5	0.54%	12,867,084	5	0.42%
Verizon South / Telephone Utility	16,525,379	6	0.48%	19,713,323	3	0.64%
Carmel Church Properties / Bank	15,736,800	7	0.46%	-		-
JLB Ruther Glen LLC / Furniture Distribution	13,908,500	8	0.41%	14,153,500	4	0.46%
Atlantic Rural Exposition & State Fair / Public Entertainment	13,175,475	9	0.38%	-		-
NNP IV-Ladysmith / Property Development	12,663,300	10	0.37%	10,853,600	6	0.35%
Highway Service Ventures, Inc. / Highway Service Commercial	-		-	9,426,900	7	0.31%
Amber Farms Limited Partnership / Property Development	-		-	9,398,282	8	0.31%
Haymount	-		-	9,371,200	9	0.31%
Union Bank / Union Bankshares / Bank				8,822,600	10	0.29%
Total	\$ 486,960,028		14.19%	\$ 235,204,403		7.67%

Source:

Caroline County Commissioner of Revenue

Note:

Under the State *Code of Virginia*, the Caroline County Commissioner of the Revenue is required to keep all assessment books for a term of six years. After six years have passed, the records may be destroyed, which is the reason fiscal year 2006 is shown instead of fiscal year 2002. Fiscal year 2002 information is not available.

Table 10

RATIOS OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA

Last Ten Fiscal Years (Unaudited)

Fiscal Year	Population (1)	Assessed Value (2)	Gross Bonded Debt (3)	Ratio of Net Bonded Debt to Assessed Value	D	Bonded ebt per Capita
2003	22,300	\$ 1,595,453,351	\$ 25,724,878	1.61%	\$	1,154
2004	23,000	1,546,372,787	25,274,920	1.63%		1,099
2005	23,800	1,581,060,831	23,513,221	1.49%		988
2006	25,109	2,254,731,882	38,496,655	1.71%		1,533
2007	27,399	2,998,411,386	38,406,383	1.28%		1,402
2008	27,838	3,239,448,496	57,424,550	1.77%		2,063
2009	28,245	3,284,058,856	60,745,642	1.85%		2,151
2010	28,245	3,511,239,672	58,740,612	1.67%		2,080
2011	28,545	3,030,667,997	64,916,686	2.14%		2,274
2012	28,890	3,436,735,918	70,082,850	2.04%		2,426

Notes:

- (1) Population and personal income data can be found in table 12.
- (2) See table 7 for property value data.
- (3) Includes all long-term general obligation bonded debt, bonded anticipation notes, and literary. Excludes revenue bonds, landfill closure/post-closure care liability, capital leases, and compensated absences.

Table 11

REAL PROPERTY TAX LEVIES AND COLLECTIONS Last Five Fiscal Years (Unaudited)

Collected Within the Fiscal Year of the Levy Total Collections to Date Percentage of Taxes Levied Delinquent Outstanding Delinquent Delinquent Taxes to for the Tax Percentage Percentage Fiscal Year Fiscal Year (1,3) Amount (1,3) of Levy Collections Amount of Levy Taxes (1,2) Tax Levy 3,325,041 2008 23,498,734 \$ 22,316,200 94.97% \$ 685,801 \$ 23,002,001 97.89% 14.15% 2009 24,851,549 23,668,549 95.24% 659,143 24,327,692 97.89% 3,369,927 13.56% 2010 27,443,283 96.40% 947,959 27,403,192 99.85% 3,565,280 12.99% 26,455,233 2011 28,430,141 27,337,561 96.16% 1,047,956 28,385,517 99.84% 3,659,723 12.87% 2012 30,790,303 29,222,222 955,058 30,177,280 4,021,078 13.06% 94.91% 98.01%

Source:

Caroline County Treasurer

Notes:

- (1) Exclusive of penalties and interest. Includes Commonwealth of Virginia's reimbursement for personal property taxes and balances outstanding.
- (2) Includes three most current delinquent tax years and first half of current year.
- (3) Does not include land redemptions.
- (4) Information not available in this format in all prior years.

Table 12

DEMOGRAPHIC AND ECONOMIC STATISTICS Last Ten Years(Unaudited)

				(2)		
		(2)	P	er Capita	(3)	(4)
	(1)	Personal]	Personal	School	Unemployment
Calendar Year	Population	Income		Income	Enrollment	Rate
2003	22,300	\$ 565,331	\$	25,028	3,655	4.3%
2004	23,000	599,701		25,924	3,651	4.2%
2005	23,800	657,599		27,482	3,786	3.9%
2006	25,109	765,262		28,289	3,937	3.7%
2007	27,399	821,575		31,047	4,084	3.3%
2008	27,838	895,756		32,825	4,061	4.8%
2009	28,245	939,641		33,923	4,244	8.5%
2010	28,245	940,026		33,729	4,277	8.6%
2011	28,545	989,854		34,574	4,257	7.7%
2012	28,890	N/A		N/A	4,317	6.7%

Sources:

- (1) Estimated by the Weldon Cooper Center, University of Virginia, on a calendar year basis for all years.
- (2) US Department of Commerce, Bureau of Economic Analysis
- (3) Virginia Department of Education as of September 30 each year.
- (4) Virginia Employment Commission (fiscal year end).

N/A - Information unavailable at fiscal year end

NUMBER OF BUDGETED FULL-TIME EQUIVALENT COUNTY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM

Last Ten Fiscal Years (Unaudited)

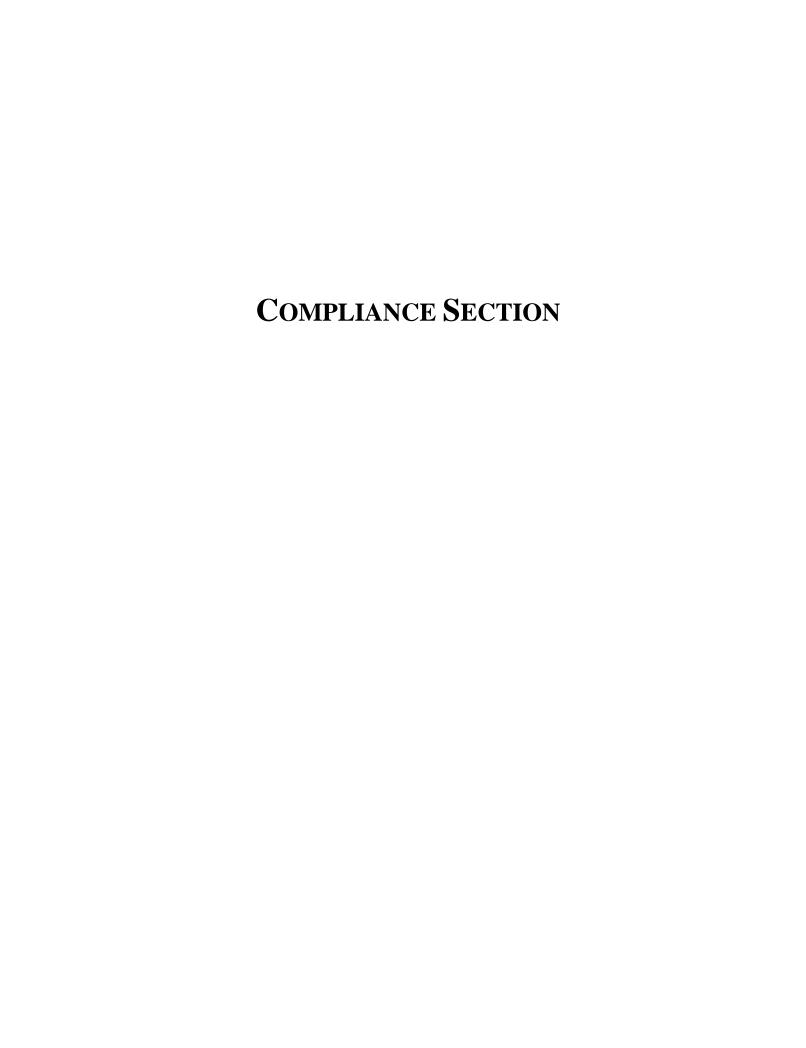
			Fi	scal Year
Function/Program	2003	2004	2005	2006
General government administration:				
General and financial:				
County Administrator	3	3	3	3
Commissioner of the revenue	8	8	8	9
Treasurer	6	6	6	6
Finance	4	4	4	5
Judicial administration:				
Courts:				
Clerk of the circuit court	5	5	6	6
Commonwealth attorney	2	2	2	2
Public safety:				
Sheriff	44	44	46	52
Fire and rescue	15	20	21	23
Public works	14	14	14	16
Parks, recreation and cultural	2	2	2	2
Community development:				
Planning and community development	10	12	14	21
Economic development	3	3	3	3
Water and sewer:				
Utilities/water treatment	7	7	8	8
Social services	26	25	25	25
Totals	149	155	162	181

Source:

Caroline County Budgets

Table 13

June 30,					
2007	2008	2009	2010	2011	2012
3	3	3	3	3	3
10	11	11	11	11	12
6	7	7	7	7	7
5	6	6	6	4	4
7	8	8	8 5	8 5	8 5
2	4	4	5	5	5
54	68	70	70	71	71
28	29	26	26	26	26
17	16	16	15	13	13
3	3	3	3	3	13 3
21	19	19	13	10	10
3	3	3	3	2	2
9	16	16	16	15	16
25	25	25	25	25	25
193	218	217	211	203	205



SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2012

Federal Grantor/State Pass-Through Grantor/ Program Title	Pass-Through Entity Identifying Number	Federal CFDA Number	Expenditures
DEPARTMENT OF AGRICULTURE:			
Pass-through payments:			
<u>Department of Social Services:</u> State Administrative Matching Grants for Supplemental Nutrition Assistance Program	Not Provided	10.561	\$ 361,401
Department of Agriculture and Consumer Services: Child Nutrition Cluster: Commodity Distributions	17901-45707	10.555	109,456
Department of Education: Child Nutrition Cluster: School Breakfast Program	17901-40591	10.553	250,362
National School Lunch Program Child Nutrition Discretionary Grants Limited Availability	17901-40623 17901-40593	10.555 10.579	859,842 7,743
T.A.I D. and and A. S. A. and and Market			1,117,947
Total Department of Agriculture			1,588,804
DEPARTMENT OF TRANSPORTATION:			
Pass-through payments:			
Department of Motor Vehicles: Alcohol Open Container Requirements	60507-50246/51356	20.607	23,833
Total Department of Transportation			23,833
DEPARTMENT OF HEALTH AND HUMAN SERVICES:			
Pass-through payments:			
Department of Social Services:			
Promoting Safe and Stable Families Temporary Assistance to Needy Families	Not Provided Not Provided	93.556 93.558	13,333 237,003
Refugee and Entrant Assistance - State Administered Programs	Not Provided Not Provided	93.566	513
Low-Income Home Energy Assistance	Not Provided	93.568	24,263
CCDF Cluster: Child Care and Development Block Grant Child Care Mandatory and Matching Funds of the Child Care	Not Provided	93.575	177,037
and Development Fund	Not Provided	93.596	82,831
Chafee Education and Training Vouchers Program (ETV)	Not Provided	93.599	753
Child Welfare Services - State Grants	Not Provided	93.645	565
Foster Care - Title IV-E	Not Provided	93.658	117,243
Adoption Assistance	Not Provided	93.659	53,618
Social Services Block Grant	Not Provided	93.667	135,085
Chafee Foster Care Independent Living	Not Provided	93.674	3,643
State Children's Insurance Program	Not Provided	93.767	9,453
Medical Assistance Program (Medicaid; Title XIX)	Not Provided	93.778	216,548
Total Department of Health and Human Services			1,071,888

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2012

Federal Grantor/State Pass-Through Grantor/ Program Title	Pass-Through Entity Identifying Number	Federal CFDA Number	Expenditures	
DEPARTMENT OF JUSTICE, OFFICE OF JUSTICE PROGRAMS, BUREAU OF JUSTICE ASSISTANCE:				
Direct payments:				
Department of Criminal Justice: Bulletproof Vest Partnership Program		16.607	\$ 5,112	
Pass-through payments:				
Department of Criminal Justice Services:				
JAG Program Cluster:	2000 GH DO 0022	16.004	12 112	
ARRA - Edward Byrne Memorial Justice Assistance Grant Program Edward Byrne Memorial Justice Assistance Grant Program	2009-SU-B9-0033 Not Provided	16.804 16.738	12,112 2,884	
Violence Against Women Formula Grants	39001-99001	16.588	25,961	
Violence Against Women Formula Grants	37001-77001	10.500		
Total Department of Justice, Office of Justice Programs,			40,957	
Bureau of Justice Assistance			46,069	
DEPARTMENT OF DEFENSE:				
Direct payments:				
ROTC Instruction		12.000	62,782	
Total Department of Defense			62,782	
DEPARTMENT OF EDUCATION:				
Pass-through payments:				
Department of Education:				
Title I, Part A Cluster:				
Title I Grants to Local Educational Agencies	Not Provided	84.010	594,635	
ARRA - Title I Grants to Local Educational Agencies	Not Provided	84.389	153,067	
Special Education Cluster:				
Special Education - Grants to States	Not Provided	84.027	978,413	
Special Education - Preschool Grants Education for Homeless Youth and Children	Not Provided Not Provided	84.173 84.196	18,853	
Safe and Drug Free Schools and Communities State Grant	Not Provided Not Provided	84.186	7,942 242	
Career and Technical Education - Basic Grants to States	Not Provided	84.048	63,935	
Education Technology State Grants Cluster:			,	
Education Technology State Grants	Not Provided	84.318	2,361	
ARRA - Education Technology State Grants	Not Provided	84.386	1,967	
Improving Teacher Quality State Grants	Not Provided	84.367	165,611	
School Improvements Grant	Not Provided	84.377	9,778	
English Language Acquisition State Grants ARRA - State Fiscal Stabilization Fund - Education State Grants	Not Provided Not Provided	84.365 84.394	15,811 476,049	
ARRA - Education Jobs Fund	Not Provided	84.410	107,457	
			2,596,121	
Office of Special Education and Rehabilitative Services:				
Special Education Cluster: ARRA - Special Education - Grants to States	Not Provided	84.391	58,268	
Total Department of Education		2 1	2,654,389	
Total Department of Education			2,034,389	

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2012

Federal Grantor/State Pass-Through Grantor/ Program Title	Pass-Through Entity Identifying Number	Federal CFDA Number	Expenditures
DEPARTMENT OF HOMELAND SECURITY:			
Direct payments:			
Federal Emergency Management Agency: Assistance for Firefighters Staffing for Adequate Fire and Emergency Response		97.044 97.083	\$ 256,562 355,054 611,616
Pass-through payments:			
Department of Emergency Management: Emergency Management Performance Grants Homeland Security Grant Program	77501-52749 Not Provided	97.042 97.067	34,974 28,957 63,931
Total Department of Homeland Security			675,547
DEPARTMENT OF THE INTERIOR:			
Direct payments:			
Bureau of Land Management: Payments in Lieu of Taxes		15.226	1,717
Total Department of the Interior			1,717
Total Federal Awards Expended			\$ 6,125,029

See Notes to Schedule of Expenditures of Federal Awards.

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Note 1. Significant Accounting Policies

Basis of Presentation and Accounting

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the County of Caroline, Virginia and the component unit – School Board under programs of the federal government for the year ended June 30, 2012. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

Federal Financial Assistance – The Single Audit Act Amendments of 1996 (Public Law 104-156) and OMB Circular A-133 define federal financial assistance as grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations or other assistance. Nonmonetary deferral assistance including food commodities is considered federal assistance and, therefore, is reported on the Schedule of Expenditures of Federal Awards. Federal financial assistance does not include direct federal cash assistance to individuals.

Direct Payments – Assistance received directly from the Federal government is classified as direct payments on the Schedule of Expenditures of Federal Awards.

Pass-through Payments – Assistance received in a pass-through relationship from entities other than the Federal government is classified as pass-through payments on the Schedule of Expenditures of Federal Awards.

Major Programs – The Single Audit Act Amendments of 1996 and OMB Circular A-133 establish the criteria to be used in defining major programs. Major programs for the County of Caroline, Virginia and the component unit were determined using a risk-based approach in accordance with OMB Circular A-133.

Catalog of Federal Domestic Assistance – The Catalog of Federal Domestic Assistance (CFDA) is a government-wide compendium of individual federal programs. Each program included in the catalog is assigned a five-digit program identification number (CFDA Number), which is reflected in the accompanying schedule.

Cluster of Programs – Closely related programs that share common compliance requirements are grouped into clusters of programs. A cluster of programs is considered as one federal program for determining major programs. The following are the clusters administered by the County of Caroline, Virginia and its component units: Child Nutrition; Special Education; CCDF; Title I, Part A; Education Technology Grants to States; and JAG Program Cluster.

Note 2. Non-Cash Assistance

In addition to amounts reported on the Schedule of Expenditures of Federal Awards, the County consumed non-cash assistance in the form of food commodities. Commodities with a fair value of \$109,456 at the time received were consumed during the year ended June 30, 2012. These commodities were included in the determination of federal awards expended during the year ended June 30, 2012.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of the Board of Supervisors County of Caroline, Virginia

We have audited the financial statements of the County of Caroline, Virginia, (County) as of and for the year ended June 30, 2012, and have issued our report thereon dated February 20, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia.

Internal Control Over Financial Reporting

Management of the County is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified a deficiency in internal control over financial reporting that we consider to be a material weakness and other deficiencies that we consider to be significant deficiencies. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as Item 12-01 to be a material weakness. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as Items 12-02, 12-03, 12-04, and 12-05 to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions and specifications was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as Items 12-06 and 12-07.

We noted certain matters that we reported to management of the County in a separate letter dated February 20, 2013.

This report is intended solely for the information and use of the Board of Supervisors, management, the Auditor of Public Accounts, and other federal and state agencies, and is not intended to be and should not be used by anyone other than these specified parties.

PBM ares, LLP

Harrisonburg, Virginia February 20, 2013



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Members of the Board of Supervisors County of Caroline, Virginia

Compliance

We have audited the compliance of the County of Caroline, Virginia (County) with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement and the Specifications for Audits of Counties, Cities, and Towns, issued by the Auditor of Public Accounts of the Commonwealth of Virginia that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2012. The County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major Federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations;* and the *Specifications for Audits of Counties, Cities, and Towns,* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards, specifications, and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2012.

Internal Control Over Compliance

The management of the County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the Board of Supervisors, management, the Auditor of Public Accounts, and other federal and state agencies, and is not intended to be and should not be used by anyone other than these specified parties.

PBM ares, LLP

Harrisonburg, Virginia February 20, 2013

Page 1

SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2012

I.	SUMMARY OF AUDITOR'S RESULTS						
	Financial Statements						
	Type of auditor's report issued: Unqualified						
	Internal control over financial reporting:						
	Material weaknesses identified? Significant deficiencies identified? Noncompliance material to financial statements noted?			Yes Yes Yes		No None Reported No	
	Federal awards						
	Internal control over major programs:						
Material weaknesses identified? Significant deficiencies identified?				Yes Yes	\[\sqrt{1}	No None Reported	
	Type of auditor's report issued on compliance for major programs: Unqualified						
	to be reporte	dings disclosed that are required d in accordance with section reular A-133? or programs:		Yes		No	
	CFDA Number	Name of Fe	deral Pı	ogram o	r Cluste	r	
	84.394 84.410 97.083	ARRA – State Fiscal Stabilization Fund – Education State Grants ARRA – Education Jobs Fund Staffing for Adequate Fire and Emergency Response (SAFER)					
(Child Nutrition Cluster	:					
	10.553 10.555 10.555	School Breakfast Program National School Lunch Program Commodity Distributions					
	Title I Cluster:						
	84.010 84.389	Title I Grants to Local Education Agencies ARRA – Title I Grants to Local Education Agencies					
Do	ollar threshold used to d	istinguish between type A and type I	3 progra	ıms		\$300,000	
Αı	uditee qualified as low-	isk auditee?	$\sqrt{}$	Ye	S	No	

II. FINANCIAL STATEMENT FINDINGS

A. Material Weakness in Internal Control

12-01: Material Weakness Due to Material Audit Adjustments and Restatements

Requirement: The trial balance amounts obtained from the County to be audited should be final and free of material misstatements.

Condition: Upon auditing the County's year-end balances, there were instances of material adjustments identified, including entries to restate prior periods.

Effect: The financial statements have been corrected to include the identified audit adjustments and restated in order to properly reflect beginning fund balance and net assets, as described in Note 14 to the financial statements. The necessary entries and restatements were material to the financial statements, and were included as adjustments in order to more accurately represent the County's financial position. Failure to record the items noted above is a departure from Governmental Accounting Standards.

Recommendation: We recommend that the County continue to use increased levels of due diligence in maintaining proper schedules to support accurate balances. We also recommend that the County seek to identify resources to assist in the proper treatment and recording of any questionable accounting issues or transactions, in an effort to further ensure more accurate financial reporting.

B. Significant Deficiencies in Internal Control

12-02: Significant Deficiency in Segregating Duties of the Treasurer's Office

Requirement: Internal control over wire transfers should be sufficient to prevent the unauthorized transfers of funds. This should include review and approval procedures, and segregation of duties to the fullest extent allowable. Additionally, other duties relating to cash receipts, payments, and reconciliation of these amounts should be segregated to an adequate extent to mitigate risks of fraud or error.

Condition: In documenting procedures relating to wire transfers, we noted that under the current structure, wires are both initiated and authorized by the Treasurer or the Deputy Treasurer, with no secondary approval required. Additionally, it was noted that there are other segregation of duties issues, in that the Treasurer receives bank statements, completes reconciliations, maintains checks and has signature authority.

Effect: The potential effect of not requiring secondary approval is that the County is subject to risk of fraud or error, in that there is no check and balance upon authorizing a wire transfer. The risk of fraud or error is also inherently heightened with a lack in controls over the bank statements, reconciliations, and related disbursement process. Additionally, this fraud or error could result in a significant amount, due to the volume of transactions (including wire transfers) occurring in the Treasurer's Office.

II. FINANCIAL STATEMENT FINDINGS (Continued)

B. Significant Deficiencies in Internal Control (Continued)

12-02: Significant Deficiency in Segregating Duties of the Treasurer's Office (Continued)

Recommendation: We recommend that the County make it standard practice for an individual other than the initiator of wire transfers, to sign off or indicate some other level of approval, prior to the wire transfer being completed. This can be established with the financial institution, so that once a wire transfer is submitted for authorization, a separate individual would need to contact the bank, or respond to bank contact affirmatively, in order for the request to be processed. Additionally, the financial institution can establish a control that for single transfers over a specified amount, further authorization be required. In addition, we recommend that a secondary level of controls be implemented with regards to the bank statement receiving and reconciliation process, and that secondary review and approval procedures be put in place to reduce risks of the potential errors or fraud described above.

12-03: Significant Deficiency in Internal Control over Journal Entries

Requirement: Statement on Auditing Standards No. 115, Communicating Internal Control Related Matters Identified in an Audit, specifically identifies situations which may be deemed to be deficiencies, significant deficiencies, or material weaknesses in internal controls. Among these is the "failure in the operation of effectively designed controls over a significant account or process; for example, the failure of a control such as approval and review of the journal entry process."

Condition: During our audit of the County, we selected journal entries posted during fiscal year 2012, and tested for proper initiation and approval, as well as for reasonableness. There were instances in which the individual initiating the entry was also the individual that posted the entry, with no secondary approval being noted.

Effect: Similar to the effects of a lack in controls over wire transfers, an absence of a secondary approval of journal entries can lead to instances of fraud or error that ultimately could be material to the financial statements.

Recommendation: We recommend that in all instances in which manual journal entries are needed, that the initiator of the entry be independent of the approver, and accordingly, each individual should sign off indicating acceptance. This will serve to strengthen controls and provide a mitigating factor of errors and fraud in posting transactions to the general ledger.

II. FINANCIAL STATEMENT FINDINGS (Continued)

B. Significant Deficiencies in Internal Control (Continued)

12-04: Significant Deficiency in Lacking Documented Internal Control Policies and Procedures

Requirement: As an effect of Statement on Auditing Standards No. 112, superseded by No. 115, significant consideration was placed on the internal control framework of an entity and the evaluation of internal controls as they pertain to the reliability of financial reporting. This was done to ensure more effective and efficient operations, in an effort to provide a clear picture of the current financial position and performance over time, as well as to strengthen the integrity of the financial reporting of the entity.

Condition: The County is responsible under the aforementioned Standard, to assess and maintain documentation of the internal controls in place, in an effort to mitigate instances of errors or defalcation to the extent possible. The County has not formally documented these policies and procedures, and in turn lacks the ability to identify weaknesses or deficiencies in said controls.

Effect: By defining the controls that are currently in place, the County will have a clearer picture of areas for needed improvement, and identify areas for additions or amendment to existing controls

Recommendation: We recommend that the County prepare an accounting procedures manual. The manual should include a chart of accounts, adequate explanations of account content, monthend and year-end closing procedures, appropriate descriptions of all accounting procedures and routines, and all matters that bear directly or indirectly on the functioning of the system of internal accounting control. In addition, this manual should focus on the internal control framework of the County. Once completed, subsequent revisions should be subject to formal approval procedures. Although such a manual will take some time to develop initially, we feel the benefit will greatly outweigh the cost. Lastly, we suggest that the County cross-train and establish backup procedures for each process essential to the accounting function.

12-05: Significant Deficiency in Lacking Anti-Fraud Programs

Requirement: Highly publicized fraudulent activity in recent years has given way to newly adopted accounting standards requiring organizations to more closely monitor internal controls in an effort to mitigate fraud and to maintain integrity over financial reporting. Examples of mitigating factors include the adoption of fraud and whistleblower policies, as well as other antifraud programs within an organization.

Condition: The County does not currently have in place formalized anti-fraud programs, such as those noted directly above.

II. FINANCIAL STATEMENT FINDINGS (Continued)

B. Significant Deficiencies in Internal Control (Continued)

12-05: Significant Deficiency in Lacking Anti-Fraud Programs (Continued)

Effect: The potential effect of not having these policies and procedures in place, include risks of the County being subjected to loss of funds, misappropriation, or other abuse. Each of these could lead to significant losses to the County, as well as undesired public attention. Furthermore, incorporation of anti-fraud policies and programs sets a "tone at the top," which would resonate throughout the County and could lead to strengthened controls elsewhere, indicating that fraud or other abuse will not be tolerated.

Recommendation: We recommend the County consider adopting an official fraud policy statement. This statement should be distributed to all individuals who handle funds, as well as those who approve and request expenditure of those funds. We recommend that management establish policies and procedures to allow staff members the ability to come forward and report possible violations of controls, without the concern of retribution.

12-06: Social Services Specifications of the Auditor of Public Accounts

Per the *Specifications for Audits of Counties, Cities, and Towns*, the section relating to Local Departments of Social Services (LDSS), there are numerous requirements of local governments, for which audit procedures have been suggested to be performed in conjunction with the financial statement audits. In performing the audit during fiscal year 2012, we performed the audit procedures referred to in this section, and noted that there were deviations from the requirements established by these Specifications.

Among these deviations, there were two instances noted in which employees' access privileges were not removed from the systems within the acceptable window, upon their finality of employment with the LDSS. A second instance noted, was that the "Continuity of Operations" or "Business Continuity Plan" had not been updated within the given time period specified. It was also noted that the Local Security Officer's Training certification had not been completed in the given timeline. Lastly, it was noted that the Information Security Policy Acknowledgment, signifying compliance with the Security Policy and Standards was not kept current, as designated by the requirements.

We recommend that the County implement procedures to achieve and maintain compliance with the Specifications of the Auditor of Public Accounts, in an effort to prevent interruptions in reimbursements or loss of funding.

Page 6

SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2012

II. FINANCIAL STATEMENT FINDINGS (Continued)

B. Significant Deficiencies in Internal Control (Continued)

12-07: Comprehensive Services Act of the Auditor of Public Accounts

Per the Specifications for Audits of Counties, Cities, and Towns, the section relating to the Comprehensive Services Act, there are requirements of local governments for which audit procedures have been suggested, as noted above with Social Services. In performing these procedures for the audit during fiscal year 2012, we noted instances in which current contracts and/or service agreements were not available for certain disbursements that were selected for testing.

We recommend that the County implement procedures to achieve and maintain compliance with the Specifications of the Auditor of Public Accounts, in an effort to prevent interruptions in reimbursements or loss of funding.

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

Page 1

CORRECTIVE ACTION PLAN Year Ended June 30, 2012

<u>Identifying Number</u>: 12-01 Material Weakness Due to Material Audit Adjustments and Restatements

Finding

Upon auditing the County's year-end balances, there were instances of material adjustments identified, including entries to restate prior periods.

Corrective Action Taken or Planned

The County has strengthened its reviews of general ledger accounts to verify accuracy in the balances. The County has also identified resources to assist in understanding questionable or confusing accounting.

<u>Identifying Number</u>: 12-02 Significant Deficiency in Segregating Duties of the Treasurer's Office

Finding

In documenting procedures relating to wire transfers, we noted that under the current structure, wires are both initiated and authorized by the Treasurer or the Deputy Treasurer, with no secondary approval required. Additionally, it was noted that there are other segregation of duties issues, in that the Treasurer receives bank statements, completes reconciliations, maintains checks and has signature authority

Corrective Action Taken or Planned

Wire Transfers

In response to the finding concerning the controls related to wire transfers being sufficient to prevent unauthorized transfers, there are only two employees in the Treasurer's office responsible for wire transfers, the Treasurer and Chief Deputy Treasurer. If one of these two people is out of the office and a wire is necessary, either person could initiate the wire and approve it. However, both individuals are automatically notified by the bank by email that the wire has been initiated. Additionally, there is a bank confirmation notice sent by mail to the Treasurer's office with the details of the wire. Our procedure for documenting wires is to attach the mailed copy to the debt service accounts payable check as support and wires to and from the LGIP are attached to the LGIP statement to support the transfer. Wires from SNAP are initiated by the Finance Director and the mailed confirmation is filed with the appropriate SNAP statement to support the incoming wire. We were trying to limit the number of Treasurer's employees with access to the online banking system to the Treasurer and Chief Deputy to reduce the possibility of errors.

Page 2

CORRECTIVE ACTION PLAN Year Ended June 30, 2012

<u>Identifying Number: 12-02</u> Significant Deficiency in Segregating Duties of the Treasurer's Office

(Continued)

<u>Corrective Action Taken or Planned</u> (Continued)

Wire Transfers (Continued)

Based on the finding, we will establish procedures to document that the wires are initiated by one employee and approved by another. We are also in the process of hiring a Customer Service Agent who will have access to the banking system to initiate direct debit transactions for customers. They will be trained to initiate wires under the direction of the Treasurer or Chief Deputy Treasurer for the debt service or LGIP transfers. Approval authority will remain with the Treasurer and Chief Deputy Treasurer. If the required personnel are not available, we will email the Finance Director for confirmation that the wire is required and request her approval so the wire can be transferred. As an additional control, we are providing the Finance Director with the original mailed copy of the wire transfer from the bank for her records. The Treasurer's office will maintain a copy for our files.

Bank Reconciliations

In response to the finding of additional segregation of duties issues related to the Treasurer receiving the bank statements, completing the bank reconciliations, maintaining checks and having signature authority, the Treasurer's office will establish additional controls to compensate for the lack of additional personnel to perform these duties. There are inherent limitations due to the size of our staff. As mentioned above, only the Treasurer and Chief Deputy Treasurer have access to the online banking system to download the transactions necessary to complete the transactions. The Chief Deputy Treasurer is responsible for preparing the daily deposits and updating the general ledger, and the Treasurer is responsible for reconciling the deposits to the bank reconciliations. Although the Treasurer prepares the bank reconciliations, the files are maintained in the Chief Deputy Treasurer's office and are maintained in a file that is accessible by the Chief Deputy Treasurer. As a compensating control, we have provided access to the online banking system to the Finance Director and will provide the Finance Director with a copy of the bank reconciliation when the general ledger is closed monthly.

Identifying Number: 12-03 Significant Deficiency in Internal Control over Journal Entries

Finding

During our audit of the County, we selected journal entries posted during fiscal year 2012, and tested for proper initiation and approval, as well as for reasonableness. There were instances in which the individual initiating the entry was also the individual that posted the entry, with no secondary approval being noted.

Page 3

CORRECTIVE ACTION PLAN Year Ended June 30, 2012

<u>Identifying Number</u>: 12-03 Significant Deficiency in Internal Control over Journal Entries

(Continued)

Corrective Action Taken or Planned

In response to the finding regarding journal entries initiated and approved by the same individual, the Treasurer's office has implemented procedures to ensure that each journal entry is documented both by the initiating individual and the approving individual. However, the Treasurer's office only has two employees with general ledger access, the Treasurer and Deputy Treasurer, so in the event one of these two employees is not available to approve and post a journal entry, the documentation will be provided to the Finance Department for approval and posting to the general ledger.

<u>Identifying Number</u>: 12-04 Significant Deficiency in Lacking Documented Internal

Control Policies and Procedures

Finding:

The County is responsible under Statement on Auditing Standards No. 112, superseded by No. 115, to assess and maintain documentation of the internal controls in place, in an effort to mitigate instances of errors or defalcation to the extent possible. The County has not formally documented these policies and procedures, and in turn lacks the ability to identify weaknesses or deficiencies in said controls.

Corrective Action Taken or Planned:

The County is in the process of developing a written accounting procedures manual for the Finance Department. The County has undocumented controls in place.

<u>Identifying Number</u>: 12-05 Significant Deficiency in Lacking Anti-Fraud Programs

Finding

The County does not currently have in place formalized anti-fraud programs, such as those noted directly above

Corrective Action Taken or Planned:

The County is in the process of developing and implementing an anti-fraud policy for the Finance Department.

Page 4

CORRECTIVE ACTION PLAN Year Ended June 30, 2012

<u>Identifying Number</u>: 12-06 Social Services Specifications of the Auditor of Public Accounts

Corrective Action Taken or Planned:

Employee Access. The County is aware of the requirement of removing employee computer privileges within three days of termination of employment. The County had two employees die unexpectedly and the County was unable to remove their access in the required timeframe because of the large number of cases attached to their access. The County is working to ensure this timeframe is met in the future.

Business Continuity Plan. The County's plan was updated in June 2012 and is now on the Social Services Board agenda for update every April to be in compliance.

Security Officers Training. The security officer completed the required training and will now complete this training on an annual basis.

Information Security Policy Acknowledgement. The County is unaware of any requirements that this document be signed on an annual basis. All staff complete the required training annually. All new hires sign the acknowledgement and complete the training at the time of hire. The County has signed forms for all staff members. Matt Teasdale, Virginia DSS Chief Information Security Officer, stated there is no requirement to sign this form annually and that all employees are to sign the form at the time of hire and were again required to sign the form in October 2012 when the security standard changed.

<u>Identifying Number</u>: 12-07 Comprehensive Services Act (CSA) of the Auditor of Public Accounts

Corrective Action Taken or Planned:

The CSA Coordinator resigned in October 2011 and was not replaced. At the time of the audit, contracts could not be located. As of May 2012, all vendors receiving payments from CSA funds have valid contracts in place.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS Year Ended June 30, 2012

The prior single audit disclosed no findings in the Schedule of Findings and Questioned Costs and no uncorrected or unresolved findings exist from prior audit's Summary Schedule of Prior Audit Findings.