Roanoke River Service Authority

Comprehensive Annual Financial Report

Years Ended June 30, 2021 and 2020



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Years Ended June 30, 2021 and 2020

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Sherwood H. Creedle, Emeritus

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Roanoke River Service Authority

Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities of the Roanoke River Service Authority, as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the Roanoke River Service Authority's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Authorities, Boards, and Commissions,* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Roanoke River Service Authority, as of June 30, 2021 and 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules related to pension and OPEB on pages 1-3 and 38-48 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

The statistical section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2021, on our consideration of the Roanoke River Service Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Roanoke River Service Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Roanoke River Service Authority's internal control over financial reporting and compliance.

Creedle, Jones & Associates, P.C. Certified Public Accountants

Creedle, Jones & associates, P.C.

South Hill, Virginia November 30, 2021

Management's Discussion and Analysis

As of June 30, 2021 and 2020

Our discussion and analysis of the Roanoke River Service Authority's financial performance provides an overview of the Authority's financial activities for the fiscal years ended June 30, 2021 and 2020. Please read this information in conjunction with Roanoke River Service Authority's basic financial statements.

OVERVIEW OF THE FINANCIAL STATEMENTS

The Roanoke River Service Authority (the "Authority") presents three basic financial statements. These are: (1) Statements of Net Position; (2) Statements of Revenues, Expenses, and Changes in Net Position; and (3) Statements of Cash Flows.

Our financial position is measured in terms of resources (assets) we own and obligations (liabilities) we owe on a given date. This information is reported on the Statements of Net Position, which reflects the Authority's assets in relation to its debt to creditors. The excess of our assets over liabilities is our equity, or net position.

Information regarding the results of our operation during the years is reported in the Statements of Revenues, Expenses, and Changes in Net Position. These statements show how much our overall net position increased or decreased during the years as a result of our operations and for other reasons.

Our Statements of Cash Flows disclose the flow of cash resources into and out of the Authority during the years and how we applied those funds.

FINANCIAL SUMMARY

Financial Position

A summary of the Authority's Statements of Net Position for 2021 and 2020 is presented below:

| | <u>2021</u> | <u>2020</u> |
|---|------------------------|------------------------|
| Assets Deferred Outflows of Resources | \$ 9,865,580 64,726 | \$10,006,193 36,766 |
| Total Assets and Deferred Outflows of Resources | \$ 9,930,306 | \$10,042,959 |
| Liabilities | \$ 5,650,642 | \$ 5,916,503 |
| Deferred Inflows of Resources | 68,178 | 57,582 |
| Net Position | | |
| Net investment in capital assets | 2,977,147 | 2,468,361 |
| Restricted | 78,702 | 51,539 |
| Unrestricted | 1,155,637 | 1,548,974 |
| Total Net Position | 4,211,486 | 4,068,874 |
| Total Liabilities, Deferred Inflows of Resources, | | |
| and Net Position | \$ 9,930,306 | \$10,042,959 |

Total net position increased by \$142,612 for the Authority in 2021 which is an increase of 3.50% from last year.

Change in Net Position

A summary of the Authority's Statements of Revenues, Expenses, and Changes in Net Position for 2021 and 2020 is presented below:

Condensed Statements of Revenues, Expenses, and Changes in Net Position

| | <u>2021</u> | <u>2020</u> |
|--|-----------------------------|------------------------------|
| Operating Revenues Operating Expenses | \$2,035,115 _(1,642,449) | \$ 1,971,000 _(1,766,089) |
| Net Operating Income | 392,666 | 204,911 |
| Non-Operating Revenue Non-Operating Expense | 531 (250,585) | 2,025 (262,726) |
| Changes in Net Position | \$ 142,612 | \$ (55,790) |

During the year, the Authority's net operating income was \$392,666. The Authority had non-operating revenue in the form of interest income, which amounted to \$531. Non-operating expense in the form of interest expense totaled \$250,585. Operating expenses of \$1,642,449 included all expenses necessary to operate the water plant, predominantly salaries, utilities, chemicals, and depreciation.

Net position increased \$142,612 in 2021 as compared to a decrease of \$55,790 in 2020.

Cash Flows

A summary of the Authority's Statements of Cash Flows for 2021 and 2020 is presented below:

Condensed Statements of Cash Flows

| | <u>2021</u> | <u>2020</u> |
|--|--------------|--------------|
| Cash Provided by (Used in) | | |
| Operating activities | \$ 565,418 | \$ 500,767 |
| Capital and related financing activities | (1,028,225) | (774,812) |
| Investing activities | 531 | 2,025 |
| Net Decrease in Cash | \$ (462,276) | \$ (272,020) |

Cash flows from operating activities consist of receipts from customers and grants which are more than operating expenses, creating a positive cash flow of \$565,418.

Cash flows from capital and related financing activities net to a negative cash flow of \$1,028,225 due to purchases of capital assets and payments on long-term debt.

Cash flows from investing activities consist of interest income creating a positive cash flow of \$531.

During fiscal year 2021, there was a decrease of \$462,276 in cash as compared to a decrease of \$272,020 in 2020.

Capital Assets

As of June 30, 2021, the Authority's net capital assets total \$8,578,007, an increase of \$255,673 or 3.01% over the previous fiscal year.

Change in Capital Assets

| | | | Net Additions and Deletions | | | Balance ne 30, 2021 |
|--------------------------------|----|-------------|-----------------------------|-----------|----|------------------------|
| Land and improvements | \$ | 268,902 | \$ | - | \$ | 268,902 |
| Vehicles and equipment | | 192,264 | | - | | 192,264 |
| Infrastructure - water system | | 11,945,813 | | 524,527 | | 12,470,340 |
| Total Capital Assets | | 12,406,979 | | 524,527 | | 12,931,506 |
| Less: Accumulated depreciation | | (4,084,645) | | (268,854) | | (4,353,499) |
| Total Net Capital Assets | \$ | 8,322,334 | \$ | 255,673 | \$ | 8,578,007 |

Long-Term Debt

As of June 30, 2021, the Authority's long-term obligations total \$5,600,860.

Change in Long-Term Debt

| | Balance ıly 1, 2020 | Additions Deletions | Balance ne 30, 2021 |
|---|------------------------|------------------------|------------------------|
| Virginia Resources Authority - Series 2000A and 2000B | \$ 126,496 | \$ (62,782) | \$ 63,714 |
| Touchstone Bank | 363,789 | (35,544) | 328,245 |
| Rural Development | 5,363,688 | (154,787) | 5,208,901 |
| Total Outstanding Debt | \$ 5,853,973 | \$ (253,113) | \$ 5,600,860 |

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to Paul Malone, Executive Director, Roanoke River Service Authority, 5419 Highway One, Bracey, Virginia 23919, telephone 434-689-7772.

FINANCIAL STATEMENTS

Statements of Net Position June 30, 2021 and 2020

| | | <u>2021</u> | | <u>2020</u> |
|--|-------|---------------------|----|-------------|
| Assets and Deferred Outflows of I | Resoi | ırces | | |
| Assets | | | | |
| Current Assets | | | | |
| Cash - operations | \$ | 219,448 | \$ | 45,590 |
| Cash - money market | | 598,807 | | 1,262,306 |
| Cash - CCB | | 101,162 | | 100,960 |
| Cash - Microsoft | | 78,702 | | 51,539 |
| Accounts receivable | | 192,553 | | 145,421 |
| Total Current Assets | | 1,190,672 | | 1,605,816 |
| Capital Assets | | | | |
| Land and improvements | | 268,902 | | 268,902 |
| Vehicles and equipment | | 192,264 | | 192,264 |
| Infrastructure - water system | | 12,470,340 | | 11,945,813 |
| Less: Accumulated depreciation | | (4,353,499) | | (4,084,645) |
| Net Capital Assets | | 8,578,007 | | 8,322,334 |
| Other Assets | | | | |
| Net pension asset | | 96,901 | | 78,043 |
| Total Assets | | 9,865,580 | | 10,006,193 |
| Deferred Outflows of Resources | | 45.050 | | 7.075 |
| OPEB Denoise | | 15,252 | | 7,275 |
| Pension | | 49,474 | _ | 29,491 |
| Total Deferred Outflows of Resources | | 64,726 | | 36,766 |
| Total Assets and Deferred | • | 0.000.000 | • | 10 010 050 |
| Outflows of Resources | \$ | 9,930,306 | \$ | 10,042,959 |
| Liabilities, Deferred Inflows of Resources | , and | Net Position | 1 | |
| Liabilities | | | | |
| Current Liabilities | | | | |
| Accounts payable | \$ | 13,663 | \$ | 34,935 |
| Accrued payroll liabilities | | 2,471 | | 2,082 |
| Notes payable - current portion Total Current Liabilities | | 205,374 | | 253,273 |
| Total Current Liabilities | | 221,508 | | 290,290 |
| Long-Term Liabilities | | | | |
| Net OPEB liabilities | | 33,648 | | 25,513 |
| Notes payable - less current portion | | 5,395,486 | | 5,600,700 |
| Total Long-Term Liabilities | | 5,429,134 | | 5,626,213 |
| Total Liabilities | | 5,650,642 | | 5,916,503 |
| Deferred Inflows of Resources | | 4 527 | | 4 605 |
| OPEB Panaian | | 1,537 | | 1,625 |
| Pension | | 66,641 | | 55,957 |
| Total Deferred Inflows of Resources Net Position | | 68,178 | | 57,582 |
| Net investment in capital assets | | 2,977,147 | | 2,468,361 |
| Restricted - Microsoft Tank Farm | | 78,702 | | 51,539 |
| Unrestricted | | 1,155,637 | _ | 1,548,974 |
| Total Net Position | | 4,211,486 | | 4,068,874 |
| Total Liabilities, Deferred Inflows of | | , 1,120 | | , 1 |
| Resources, and Net Position | \$ | 9,930,306 | \$ | 10,042,959 |
| | | | | |

The accompanying notes to the financial statements are an integral part of this statement.

Statements of Revenues, Expenses, and Changes in Net Position Years Ended June 30, 2021 and 2020

| | | | <u>2021</u> | | | | <u>2020</u> |
|---|----|-------------|-------------|----|-------------|-----------|-------------|
| | C | perating | | | Total | Ме | morandum |
| | | <u>Fund</u> | Tank Farm | 0 | perations | <u>(T</u> | otals Only) |
| Operating Revenues | | | | | | | |
| Charges for services | \$ | 1,871,826 | \$ - | \$ | 1,871,826 | \$ | 1,799,458 |
| Contribution from counties | • | 27,500 | - | • | 27,500 | * | 27,500 |
| Wireless communication fees | | 40,994 | _ | | 40,994 | | 40,193 |
| Tank farm payments - short fall adjustments | | - | _ | | - | | 9,019 |
| Tank farm annual payments and shortfalls | | _ | 84,543 | | 84,543 | | 43,479 |
| Tank farm monthly payments | | _ | - | | - | | 35,487 |
| Miscellaneous | | 172 | _ | | 172 | | 11,039 |
| Connection fees | | 10,080 | | | 10,080 | | 4,825 |
| Total Operating Revenues | | 1,950,572 | 84,543 | | 2,035,115 | | 1,971,000 |
| Operating Expenses | | | | | | | |
| Depreciation Depreciation | | 251,655 | 17,199 | | 268,854 | | 262,259 |
| Salaries | | 385,845 | 10,950 | | 396,795 | | 444,475 |
| Electrical services | | 180,583 | 744 | | 181,327 | | • |
| Chemicals | | 226,919 | 744 | | 226,919 | | 183,987 |
| | | | 2 500 | | • | | 226,840 |
| Professional fees | | 11,058 | 2,500 | | 13,558 | | 23,977 |
| Payroll taxes | | 31,026 | - | | 31,026 | | 34,626 |
| Employee fringe benefits | | 53,272 | 20.040 | | 53,272 | | 73,296 |
| Repairs and maintenance | | 273,725 | 36,640 | | 310,365 | | 298,525 |
| Insurance | | 31,783 | - | | 31,783 | | 41,819 |
| Engineering | | 10,045 | - | | 10,045 | | 8,145 |
| Lab supplies and testing | | 34,852 | | | 34,852 | | 64,802 |
| Miscellaneous other expenses | | 12,433 | 5,247 | | 17,680 | | 32,812 |
| Safety | | 11,064 | - | | 11,064 | | 13,867 |
| Distribution expansion | | 6,000 | - | | 6,000 | | 6,499 |
| Office supplies | | 8,445 | - | | 8,445 | | 10,133 |
| Plant heating | | 2,683 | - | | 2,683 | | 4,183 |
| Fuel | | 16,738 | 380 | | 17,118 | | 16,983 |
| Uniforms | | 1,714 | - | | 1,714 | | 2,402 |
| Cellular and mobile communications | | 11,952 | - | | 11,952 | | 7,876 |
| Telephone | | 3,888 | - | | 3,888 | | 3,875 |
| Postage and delivery | | 1,147 | - | | 1,147 | | 3,732 |
| Raw water withdrawal | | 1,962 | | | 1,962 | | 976 |
| Total Operating Expenses | | 1,568,789 | 73,660 | | 1,642,449 | | 1,766,089 |
| Operating Income | | 381,783 | 10,883 | | 392,666 | | 204,911 |
| Non-Operating Revenues (Expenses) | | | | | | | |
| Interest income | | 524 | 7 | | 531 | | 2,025 |
| Interest expense | | (250,585) | | | (250,585) | | (262,726) |
| Net Non-Operating Revenues (Expenses) | | (250,061) | 7 | | (250,054) | | (260,701) |
| Net Non-Operating Nevertues (Expenses) | | (230,001) | | | (230,034) | - | (200,701) |
| Income (Loss) Before Transfers | | 131,722 | 10,890 | | 142,612 | | (55,790) |
| Transfers Between Funds | | | | | | | |
| Transfers between funds | | (16,273) | 16,273 | | _ | | _ |
| Total Transfers Between Funds | | (16,273) | | | | _ | |
| iotai italisiets detween funus | | (10,213) | 16,273 | | | | <u>-</u> |
| Change in Net Position | | 115,449 | 27,163 | | 142,612 | | (55,790) |
| Total Net Position - Beginning of Year | | 4,017,335 | 51,539 | | 4,068,874 | _ | 4,124,664 |
| Total Net Position - End of Year | \$ | 4,132,784 | \$ 78,702 | \$ | 4,211,486 | \$ | 4,068,874 |

The accompanying notes to the financial statements are an integral part of this statement.

Statements of Cash Flows

Years Ended June 30, 2021 and 2020

| | <u>2021</u> | <u>2020</u> |
|--|-----------------|-----------------|
| Cash Flows from Operating Activities Receipts from customers | \$ 1,834,774 | \$ 1,883,348 |
| Microsoft reimbursements | 84,543 | 87,985 |
| Other receipts | 41,166 | 11,039 |
| Receipts from counties | 27,500 | 27,500 |
| Payments for salaries and related personnel costs | (508,791) | (565,447) |
| Payments to suppliers | (913,774) | (943,658) |
| Net Cash Provided by Operating Activities | 565,418 | 500,767 |
| Cash Flows from Capital and Related Financing Activities | | |
| Purchases of capital assets | (524,527) | (213,848) |
| Payments on long-term debt | (253,113) | (298, 238) |
| Interest expense paid on capital debt | (250,585) | (262,726) |
| Net Cash Used in Capital and Related Financing Activities | (1,028,225) | (774,812) |
| Cash Flows from Investing Activities | | |
| Interest income | 531 | 2,025 |
| Net Cash Provided by Investing Activities | 531 | 2,025 |
| Net Decrease in Cash and Cash Equivalents | (462,276) | (272,020) |
| Cash and Cash Equivalents - Beginning of Year | 1,460,395 | 1,732,415 |
| Cash and Cash Equivalents - End of Year | \$ 998,119 | \$ 1,460,395 |
| Reconciliation of Operating Income to Net Cash Provided | | |
| by Operating Activities | | |
| Operating income | \$ 392,666 | \$ 204,911 |
| Adjustments to reconcile operating income to net cash provided by operating activities | | |
| Depreciation expense | 268,854 | 262,259 |
| Changes in current assets and liabilities | (47.422) | 20.072 |
| Receivables, net | (47,132) | 38,872 |
| Accounts payable | (21,272) | 7,775 |
| Accrued payroll liabilities | 389 | 1,535 |
| Deferred inflows - VRS OPEB group life | (613) | (395) |
| Deferred inflows - VRS OPEB VLDP | 525 | (4.2.700) |
| Deferred inflows - VRS pension liability | 10,684 | (12,706) |
| Deferred outflows - VRS OPEB group life | (6,976) | (3,352) |
| Deferred outflows - VRS pension liability | (19,983) | (20,585) |
| Deferred outflows - VRS OPEB VLDP | (1,001) | (1,040) |
| Net VRS OPER group life | (18,858) | 290 |
| Net VRS OPEB group life | 7,986 | 2,223 |
| Net VRS pension liability (asset) | 149 | 20,960 |
| Net Cash Provided by Operating Activities | \$ 565,418 | \$ 500,767 |

The accompanying notes to the financial statements are an integral part of this statement.

Notes to the Financial Statements

Years Ended June 30, 2021 and 2020

Organization, Description of the Entity, and Its Activities

The Roanoke River Service Authority (the "Authority") was created under the authority of the Virginia Water and Waste Authorities Act, Section 15.2-5100 et seq. of the Code of Virginia, as amended, by the Towns of Boydton, LaCrosse, Brodnax, and South Hill and the Counties of Mecklenburg and Brunswick. The purpose for which the Authority was created was for the design, construction, and operation of a water distribution system including a water treatment plant to serve the citizens and communities of Mecklenburg and Brunswick Counties and to exercise such other activities as may be permitted by law.

The Authority has a Board of Directors made up of persons appointed by each member locality for a term of three years. The Board operates independently of the localities.

2 Significant Accounting Policies

Financial Statement Presentation

The financial statements of the Authority have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia, and the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board.

Basis of Accounting

The financial statements have been prepared on the accrual basis of accounting under which revenues are recorded when earned, and expenses are recorded at the time liabilities are incurred through the receipt of goods and services. All supplies and materials are expensed when purchased and fixed assets are capitalized and depreciated over their estimated useful lives.

Property and Equipment

Depreciation is provided principally on the straight-line method over the estimated useful lives of the assets.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Pensions

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multiemployer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Political Subdivision's Retirement Plan and the additions to/deductions from the Political Subdivision's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post-Employment Benefits - Group Life Insurance

The Virginia Retirement System (VRS) Group Life Insurance Program is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The Group Life Insurance Program was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The Group Life Insurance Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net Group Life Insurance Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program OPEB, and Group Life Insurance Program OPEB expense, information about the fiduciary net position of the VRS Group Life Insurance Program OPEB and the additions to/deductions from the VRS Group Life Insurance Program OPEB's fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post-Employment Benefits - Political Subdivision Employee Virginia Local Disability Program

The Virginia Retirement System (VRS) Political Subdivision Employee Virginia Local Disability Program is a multiple-employer, cost-sharing plan. For purposes of measuring the net Political Subdivision Employee Virginia Local Disability Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Political Subdivision Employee Virginia Local Disability Program OPEB, and the Political Subdivision Employee Virginia Local Disability Program OPEB expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Political Subdivision Employee Virginia Local Disability Program; and the additions to/deductions from the VRS Political Subdivision Employee Virginia Local Disability Program's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Adoption of New GASB Statements

The Authority did not adopt any GASB statements during the fiscal year ended June 30, 2021.

Q Cash Equivalents

Deposits

All cash of the Authority is maintained in accounts collateralized in accordance with the Virginia Security for Public Deposits Act, Section 2.2-4400 et seq. of the Code of Virginia or covered by Federal Depository Insurance.

Amount of Allowance for Uncollectible Accounts

The Authority calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. Management estimates no allowance was required for the year ended June 30, 2021.

5 Capital Assets

The schedule below shows the breakdown of capital assets by category at June 30, 2021:

| | Balance | Acquired | Disposed | Balance |
|--------------------------------|----------------|-------------------|-------------|----------------|
| | July 1, 2020 | (Increased) | (Decreased) | June 30, 2021 |
| Land and improvements | \$ 268,902 | 2 \$ - | \$ - | \$ 268,902 |
| Vehicles and equipment | 192,264 | 1 - | - | 192,264 |
| Infrastructure - water system | 11,945,813 | 524,527 | - | 12,470,340 |
| | | | | |
| Total Capital Assets | 12,406,979 | 524,527 | - | 12,931,506 |
| Less: Accumulated depreciation | (4,084,64 | <u>(268,854</u>) | | (4,353,499) |
| Net Capital Assets | \$ 8,322,334 | \$ 255,673 | <u>\$</u> | \$ 8,578,007 |

Capital assets of the Authority are stated at cost. Depreciation of the cost of capital assets is provided on a straight-line basis over their estimated useful lives as follows:

Vehicles and equipment 5 to 10 years Infrastructure - water system 10 to 50 years



Plan Description

All full-time, salaried permanent employees of the Political Subdivision are automatically covered by a VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

| RETIREMENT PLAN PROVISIONS | | | | | | | |
|---|---|---|--|--|--|--|--|
| | RETIREMENT FEATUREOUS | HYBRID | | | | | |
| PLAN 1 | PLAN 2 | RETIREMENT PLAN | | | | | |
| About Plan 1 Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, service credit, and average final compensation at retirement using a formula. | About Plan 2 Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, service credit, and average final compensation at retirement using a formula. | About the Hybrid Retirement Plan The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. The defined benefit is based on a member's age, service credit, and average final compensation at retirement using a formula. The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions. In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution | | | | | |
| Eligible Members Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken a refund. Hybrid Opt-In Election VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014. The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014. If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan. Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP. | Eligible Members Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013. Hybrid Opt-In Election Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014 The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014. If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan. Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP. | account, reflecting the contributions, investment gains or losses, and any required fees. Eligible Members Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes: •Political subdivision employees* •Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1 - April 30, 2014; the plan's effective date for opt-in members was July 1, 2014 *Non-Eligible Members Some employees are not eligible to participate in the Hybrid Retirement Plan. They include: •Political subdivision employees w ho are covered by enhanced benefits for hazardous duty employees Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP. | | | | | |

PLAN 1

Retirement Contributions

Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

Service Credit

Service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member w as granted. A member's total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count tow ard eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

Vesting

Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of service credit. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.

Members are always 100% vested in the contributions that they make.

PLAN 2

Retirement Contributions

Same as Plan 1.

Service Credit

Same as Plan 1.

Vesting

Same as Plan 1.

HYBRID RETIREMENT PLAN

Retirement Contributions

A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

Service Credit

Defined Benefit Component:

Under the defined benefit component of the plan, service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member w as granted. A member's total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count tow ard eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

Defined Contributions Component:

Under the defined contribution component, service credit is used to determine vesting for the employer contribution portion of the plan.

Vesting

Defined Benefit Component:

Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan w hen they reach five years (60 months) of service credit. Plan 1 or Plan 2 members w ith at least five years (60 months) of service credit w ho opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

Defined Contributions Component:

Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.

Members are alw ays 100% vested in the contributions that they make.

| PLAN 1 | <u>PLAN 2</u> | HYBRID <u>RETIREMENT PLAN</u> |
|--|---|--|
| | | Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service. •After two years, a member is 50% vested and may withdraw 50% of employer contributions. •After three years, a member is 75% vested and may withdraw 75% of employer contributions. •After four or more years, a member is 100% vested and may withdraw 100% of employer contributions. |
| Calculating the Benefit The basic benefit is determined using the average final compensation, service credit, and plan multiplier. An early retirement reduction is applied to this amount if the member is retiring with a reduced benefit. In cases where the member has elected an optional form of retirement payment, an option factor specific to the option chosen is then applied. An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit. | Calculating the Benefit See definition under Plan 1. | Calculating the Benefit Defined Benefit Component: See definition under Plan 1. Defined Contribution Component: The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions. |
| Average Final Compensation A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee. | Average Final Compensation A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee. | Average Final Compensation Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan. |
| Service Retirement Multiplier VRS: The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%. | Service Retirement Multiplier VRS: Same as Plan 1 for service earned, purchased, or granted prior to January 1, 2013. For non-hazardous duty members, the retirement multiplier is 1.65% for service credit earned, purchased, or granted on or after January 1, 2013. | Service Retirement Multiplier Defined Benefit Component: VRS: The retirement multiplier for the defined benefit component is 1.00%. For members w ho opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans. |
| Sheriffs and regional jail superintendents: The retirement multiplier for sheriffs and regional jail superintendents is 1.85%. | Sheriffs and regional jail superintendents: Same as Plan 1. | Sheriffs and regional jail superintendents: Not applicable. |
| Political subdivision hazardous duty employees: The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer. | Political subdivision hazardous duty employees: Same as Plan 1. | Political subdivision hazardous duty employees: Not applicable. Defined Contribution Component Not applicable. |
| | 12 | |

| PLAN 1 | PLAN 2 | HYBRID <u>RETIREMENT PLAN</u> |
|---|--|---|
| Normal Retirement Age VRS: Age 65. | Normal Retirement Age VRS: Normal Social Security retirement age. | Normal Retirement Age Defined Benefit Component: |
| | | VRS: Same as Plan 2. |
| Political subdivisions hazardous duty employees: Age 60. | Political subdivisions hazardous duty employees: Same as Plan 1. | Political subdivisions hazardous duty employees: Not applicable. |
| | | Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions. |
| Earliest Unreduced Retirement Eligibility VRS: Age 65 with at least five years (60 months) of | VRS: Normal Social Security retirement age with at least | Earliest Unreduced Retirement Eligibility Defined Benefit Component: |
| service credit or at age 50 w ith at least 30 years of service credit. | five years (60 months) of service credit or when their age plus service credit equal 90. | VRS: Normal Social Security retirement age and have at least five years (60 months) of service credit or when their age plus service credit equal 90. |
| Political subdivisions hazardous duty employees: Age 60 w ith at least five years of service credit or age 50 w ith at least 25 years of service credit. | Political subdivisions hazardous duty employees: Same as Plan 1. | Political subdivisions hazardous duty employees: Not applicable. |
| | | Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions. |
| Earliest Reduced Retirement Eligibility VRS: Age 55 with at least five years (60 months) of | Earliest Reduced Retirement Eligibility VRS: Age 60 w ith at least five years (60 months) of | Earliest Reduced Retirement Eligibility Defined Benefit Component: |
| service credit or age 50 w ith at least 10 years of service credit. | service credit. | VRS: Age 60 with at least five years (60 months) of service credit. |
| Political subdivisions hazardous duty employees: Age 50 w ith at least five years of service credit. | Political subdivisions hazardous duty employees: Same as Plan 1. | Political subdivisions hazardous duty employees: Not applicable |
| | | Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions. |
| Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban | Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up | Cost-of-Living Adjustment (COLA) in Retirement Defined Benefit Component: Same as Plan 2 |
| Consumers (CPI-U) and half of any additional increase (up | to 2%), for a maximum COLA of 3%. | |
| to 4%) up to a maximum COLA of 5%. | | Defined Contribution Component: Not applicable |
| Eligibility: For members who retire with an unreduced benefit or with | Eligibility: Same as Plan 1 | Eligibility: Same as Plan 1 and Plan 2 |
| a reduced benefit with at least 20 years of service credit, the COLA will go into effect on July 1 after one full calendar calendar year from the retirement date. | Same as Fian i | Same as Fian Fand Fian 2 |
| For members w ho retire w ith a reduced benefit and w ho have less than 20 years of service credit, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date. | | |
| | | |

HYBRID PLAN 1 PLAN 2 RETIREMENT PLAN Exceptions to COLA Effective Dates: Exceptions to COLA Effective Dates: Exceptions to COLA Effective Dates: The COLA is effective July 1 following one full calendar Same as Plan 1 Same as Plan 1 and Plan 2 year (January 1 to December 31) under any of the following circumstances: •The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013. •The member retires on disability. •The member retires directly from short-term or long-term disability. •The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program. The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins. Disability Coverage Disability Coverage Disability Coverage Members who are eligible to be considered for disability Members who are eligible to be considered for disability Employees of political subdivisions (including Plan 1 and Plan 2 retirement and retire on disability, the retirement multiplier is retirement and retire on disability, the retirement multiplier is opt-ins) participate in the Virginia Local Disability Program (VLDP) 1.70% on all service, regardless of when it was earned, 1.65% on all service, regardless of when it was earned, unless their local governing body provides an employer-paid purchased, or granted. purchased, or granted. comparable program for its members. Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work related disability benefits. Purchase of Prior Service Purchase of Prior Service Purchase of Prior Service Members may be eligible to purchase service from previous **Defined Benefit Component:** Same as Plan 1 public employment, active duty military service, an eligible Same as Plan 1, with the following exceptions: period of leave or VRS refunded service as service credit in their plan. Prior service credit counts towards vesting, • Hybrid Retirement Plan members are ineligible for ported service. eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. **Defined Contribution Component:** Members also may be eligible to purchase periods of leave Not applicable w ithout pay.

Employees Covered by Benefit Terms

As of the June 30, 2019 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

| | <u>Number</u> |
|--|---------------|
| Inactive members or their beneficiaries currently receiving benefits | 1 |
| Inactive members: | |
| Vested inactive members | 2 |
| Non-vested inactive members | 4 |
| LTD | - |
| Active elsewhere in VRS | 1 |
| Total inactive members | 7 |
| Active members | 5 |
| Total covered employees | 13 |

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

If the employer used the certified rate: Roanoke River Service Authority's contractually required contribution rate for the year ended June 30, 2021 was 3.63% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from Roanoke River Service Authority were \$13,817 and \$11,863 for the years ended June 30, 2021 and June 30, 2020, respectively.

Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For Roanoke River Service Authority, the net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2019 rolled forward to the measurement date of June 30, 2020.

Actuarial Assumptions – General Employees

The total pension liability for General Employees in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation 2.50%

Salary increases, including

Inflation 3.5% - 5.35%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation*

Mortality rate:

All Others (Non 10 Largest) – Non-Hazardous Duty: 15% of deaths are assumed to be service related.

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Update to a more current mortality table – RP-2014 projected to 2020 |
|---|---|
| Retirement Rates | Lowered rates at older ages and changed final retirement from 70 to 75 |
| Withdrawal Rates | Adjusted rates to better fit experience at each year age and service through 9 years of service |
| Disability Rates | Lowered rates |
| Salary Scale | No change |
| Line of Duty Disability | Increase rate from 14% to 15% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

^{*}Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class (Strategy) | Long-Term Target Asset Allocation | Arithmetic Long-Term Expected Rate of Return | Weighted Average Long-Term Expected Rate of Return |
|--------------------------------------|-----------------------------------|---|--|
| Public Equity | 34.00% | 4.65% | 1.58% |
| Fixed Income | 15.00% | 0.46% | 0.07% |
| Credit Strategies | 14.00% | 5.38% | 0.75% |
| Real Assets | 14.00% | 5.01% | 0.70% |
| Private Equity | 14.00% | 8.34% | 1.17% |
| MAPS - Multi-Asset Public Strategies | 6.00% | 3.04% | 0.18% |
| PIP - Private Investment Partnership | 3.00% | 6.49% | 0.19% |
| Total | <u>100.00%</u> | | <u>4.64%</u> |
| | Inflation | | <u>2.50%</u> |
| *Expected arith | nmetic nominal return | | <u>7.14%</u> |

^{*}The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations, provide a median return of 6.81%.

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2020, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017, actuarial valuations, whichever was greater. From July 1, 2020 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the Long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in Net Pension Liability

| | Liability (<u>a)</u> | Net Position (b) | Liability (a) - (b) |
|-------------------------------------|--------------------------|------------------|------------------------|
| Balances at June 30, 2019 | \$ 638,089 | \$ 716,132 | \$ (78,043) |
| Changes for the Year | | | |
| Service cost | 30,416 | - | 30,416 |
| Interest | 42,114 | - | 42,114 |
| Benefit changes | - | - | - |
| Differences between expected | | | |
| and actual experience | (50,367) | - | (50,367) |
| Assumption changes | - | - | - |
| Contributions - employer | - | 9,369 | (9,369) |
| Contributions - employee | - | 18,813 | (18,813) |
| Net investment income | - | 13,299 | (13,299) |
| Benefit payments, including refunds | (28,358) | (28,358) | - |
| Administrative expenses | - | (444) |) 444 |
| Other changes | <u>-</u> | (16) | 16 |
| Net Changes | (6,195) | 12,663 | (18,858) |
| Balances at June 30, 2020 | \$ 631,894 | \$ 728,795 | <u>\$ (96,901)</u> |

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of Roanoke River Service Authority using the discount rate of 6.75%, as well as what Roanoke River Service Authority's net pension liability would be if it were calculated using a discount rate that is one percentage point lower 5.75% or one percentage point higher 7.75% than the current rate:

| | 1. | 00% | % Current | | 1.00% | |
|--|----|--------------|---------------------|----------|--------------------------|-----------|
| | | rease 75% | Discount Rate 6.75% | | Increase <u>7.75%</u> | |
| Political subdivision's Net Pension Liability | \$ | 573 | \$ | (96,901) | \$ | (177,188) |

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2021, Roanoke River Service Authority recognized pension expense of \$(16,834). At June 30, 2021, Roanoke River Service Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows of Resources | | Of Resources | |
|--|--------------------------------|--------|--------------|--------|
| Differences between expected and actual experience | \$ | - | \$ | 56,280 |
| Change in assumptions | | 13,026 | | 10,361 |
| Net difference between projected and actual earnings on pension plan investments | | 22,631 | | - |
| Employer contributions subsequent to the measurement date | | 13,817 | | |
| Total | \$ | 49,474 | \$ | 66,641 |

\$13,817 reported as deferred outflows of resources related to pensions resulting from Roanoke River Service Authority's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

| Year Ended June 30, | |
|---------------------|----------------|
| 2022 | \$ (27,157) |
| 2023 | (19,632) |
| 2024 | 8,802 |
| 2025 | 7,003 |
| 2026 | - |

Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2020 *Comprehensive Annual Financial Report* (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

7Long-Term Debt

Annual requirements to amortize long-term debt and related interest are as follows:

Thereafter

| Year(s) Ending <u>June 30,</u> | <u>Principal</u> | Interest |
|--------------------------------|------------------|-----------------|
| 2022 | \$ 205,374 | \$ 241,056 |
| 2023 | 213,909 | 232,521 |
| 2024 | 222,818 | 223,613 |
| 2025 | 232,118 | 214,312 |
| 2026 | 241,827 | 204,604 |
| 2027-2031 | 1,272,268 | 863,179 |
| 2032-2036 | 1,389,235 | 575,765 |
| 2037-2041 | 1,739,038 | 225,962 |
| 2042-2046 | 84,273 | 585 |
| | \$ 5,600,860 | \$ 2,781,597 |

Changes in Long-Term Debt

The following is a summary of changes in long-term obligations of the Authority:

| Details of Long-Term Indebtedness | Balance July 1, 2020 | <u>Increase</u> | <u>Decrease</u> | Balance June 30, 2021 | Due Within One Year |
|---|-------------------------|-----------------|-----------------|--------------------------|------------------------|
| Virginia Resources Authority Series 2000A issued November 27, 2000 for \$200,344; payable in semi-annual installments of \$3,454 at 0% interest for 30 years. | \$ 70,421 | \$ - | \$ 6,707 | \$ 63,714 | \$ 6,707 |
| Virginia Resources Authority Series 2000B issued November 27, 2000 for \$1,523,853; payable in semi-annual installments of \$59,891 at 4.25% interest for 20 years. | 56,075 | - | 56,075 | - | - |
| Touchstone Bank unsecured loan dated October 21, 2015 for \$497,142; payable in annual installments of \$46,724 at 2.99% interest for 13 years. | 363,789 | - | 35,544 | 328,245 | 36,915 |
| United States Department of Agriculture Series 2001A - Rural Development issued November 2, 2001 for \$7,135,000; payable interest only for first 25 months then monthly installments of \$32,750 for 456 months at 4.50% interest. | 5,363,688 | - | 154,787 | 5,208,901 | 161,752 |
| | \$5,853,973 | \$ - | \$253,113 | \$ 5,600,860 | \$ 205,374 |

Net Investment in Capital Assets

The "net investment in capital assets" amount reported on the Statements of Net Position as of June 30, 2021 and 2020 is determined as follows:

| | <u>2021</u> | <u>2020</u> |
|----------------------------------|---------------|---------------|
| Cost of capital assets | \$ 12,931,506 | \$ 12,406,979 |
| Less: Accumulated depreciation | (4,353,499) | (4,084,645) |
| Book value | 8,578,007 | 8,322,334 |
| Less: Capital related debt | (5,600,860) | (5,853,973) |
| Net Investment in Capital Assets | \$ 2,977,147 | \$ 2,468,361 |

9Commitments and Contingencies

If applicable, federal programs in which the Authority participates were audited as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Pursuant to the requirements of the Uniform Guidance, all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by the audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

1 NRisk Management

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority joined together with other local governments in Virginia to form the Virginia Risk Sharing Association, a public entity risk pool currently operating as a common risk management and insurance program for participating local governments. The Authority pays an annual premium to the pool for substantially all of its insurance coverage. In the event of a loss deficit and depletion of all available excess insurance, the pool may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The Authority continues to carry commercial insurance for all other risks of loss and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

1 Litigation

At June 30, 2021, there were no matters of litigation involving the Authority which would materially affect the Authority's financial position should any court decision or pending matter not be favorable to the Authority.

Other-Post Employment Benefits - Group Life Insurance Program

Plan Description

All full-time, salaried permanent employees of the state agencies, teachers and employees of participating political subdivisions are automatically covered by the VRS Group Life Insurance Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic Group Life Insurance benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the Group Life Insurance Program OPEB.

The specific information for Group Life Insurance Program OPEB, including eligibility, coverage and benefits is set out in the table below:

GROUP LIFE INSURANCE PROGRAM PLAN PROVISIONS

Eligible Employees

The Group Life Insurance Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program, including the following employers that do not participate in VRS for retirement:

- City of Richmond
- City of Portsmouth
- · City of Roanoke
- City of Norfolk
- Roanoke City Schools Board

Basic group life insurance coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

Benefit Amounts

The benefits payable under the Group Life Insurance Program have several components.

- Natural Death Benefit: The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled.
- Accidental Death Benefit. The accidental death benefit is double the natural death benefit.
- Other Benefit Provisions: In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include:

Accidental dismemberment benefit

Safety belt benefit

Repatriation benefit

Felonious assault benefit

Accelerated death benefit option

Reduction in Benefit Amounts

The benefit amounts provided to members covered under the Group Life Insurance Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.

Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)

For covered members with at least 30 years of creditable service, there is a minimum benefit payable under the Group Life Insurance Program. The minimum benefit was set at \$8,000 by statute in 2015. This amount will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,616 as of June 30, 2021.

Contributions

The contribution requirements for the Group Life Insurance Program are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the Group Life Insurance Program was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% X 60%) and the employer component was 0.54% (1.34% X 40%). Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2021 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contribution to the Group Life Insurance Program from the entity were \$2,069 and \$2,127 for the years ended June 30, 2021 and June 30, 2020, respectively.

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB

At June 30, 2021, the entity reported a liability of \$33,209 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2020 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the Group Life Insurance Program for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2020, the participating employer's proportion was .00199% as compared to .00155% at June 30, 2019.

For the year ended June 30, 2021, the participating employer recognized GLI OPEB expense of \$2,474. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2021, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

| | Deferred Outflows of Resources | | of Resources | |
|--|--------------------------------|--------|--------------|--------------|
| Differences between expected and actual experience | \$ | 2,130 | \$ | 299 |
| Net difference between projected and actual earnings on GLI OPEB program investments | | 998 | | - |
| Change in assumptions | | 1,661 | | 693 |
| Changes in proportionate share | | 6,047 | | - |
| Employer contributions subsequent to the measurement date | | 2,069 | | - |
| Total | \$ | 12,905 | \$ | 992 |

\$2,069 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

| Year | Er | Ide | e d |
|------------|-----------|------------|-----|
| <u>Jur</u> | <u>ie</u> | 30 | , |

| 2022 | \$ 1,708 |
|------------|-------------|
| 2023 | 1,990 |
| 2024 | 2,247 |
| 2025 | 2,258 |
| 2026 | 1,374 |
| Thereafter | 267 |

Actuarial Assumptions

Inflation

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

| Salary increases, including inflation - | |
|---|------------------------------------|
| General state employees | 3.50% - 5.35% |
| Teachers | 3.50% - 5.95% |
| SPORS employees | 3.50% - 4.75% |
| VaLORS employees | 3.50% - 4.75% |
| JRS employees | 4.50% |
| Locality - General employees | 3.50% - 5.35% |
| Locality - Hazardous Duty employees | 3.50% - 4.75% |
| | |
| Investment rate of return | 6.75%, net of investment expenses, |

2.50%

including inflation

Mortality rates - General State Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males set back 1 year, 85% of rates; females set back 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase compounded from ages 70 to 85.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males 115% of rates; females 130% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Update to a more current mortality table – RP-2014 projected to 2020 |
|---|---|
| Retirement Rates | Lowered rates at older ages and changed final retirement from 70-75 |
| Withdrawal Rates | Adjusted rates to better fit experience at each year age and service through 9 years of service |
| Disability Rates | Adjusted rates to better match experience |
| Salary Scale | No change |
| Line of Duty Disability | Increase rate from 14% to 25% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

^{*} Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of the OPEB liabilities.

Mortality rates - Teachers

Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Health Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Update to a more current mortality table – RP-2014 projected to 2020 |
|---|---|
| Retirement Rates | Lowered rates at older ages and changed final retirement from 70-75 |
| Withdrawal Rates | Adjusted rates to better fit experience at each year age and service through 9 years of service |
| Disability Rates | Adjusted rates to better match experience |
| Salary Scale | No change |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Mortality rates - SPORS Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Update to a more current mortality table – RP- 2014 projected to 2020 and reduced margin for future improvement in accordance with |
|---|--|
| | experience |
| Retirement Rates | Increased age 50 rates and lowered rates at |
| | older ages |
| Withdrawal Rates | Adjusted rates to better fit experience |
| Disability Rates | Adjusted rates to better match experience |
| Salary Scale | No change |
| Line of Duty Disability | Increased rate from 60% to 85% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Mortality rates - VaLORS Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Update to a more current mortality table – RP-2014 projected to 2020 and reduced margin for future improvement in accordance with experience |
|---|--|
| Retirement Rates | Increased age 50 rates and lowered rates at older ages |
| Withdrawal Rates | Adjusted rates to better fit experience at each year age and service through 9 years of service |
| Disability Rates | Adjusted rates to better match experience |
| Salary Scale | No change |
| Line of Duty Disability | Decreased rate from 50% to 35% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Mortality rates - JRS Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males set back 1 year, 85% of rates; females set back 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% compounding increase from ages 70 to 85.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

| Mortality Rates (Pre-retirement, post- | Update to a more current mortality table – RP- |
|--|---|
| retirement healthy, and disabled) | 2014 projected to 2020 |
| Retirement Rates | Decreased rates at first retirement eligibility |
| Withdrawal Rates | No change |
| Disability Rates | Removed disability rates |
| Salary Scale | No change |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Mortality rates - Largest Ten Locality Employers - General Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Update to a more current mortality table – RP- 2014 projected to 2020 |
|---|--|
| Retirement Rates | Lowered retirement rates at older ages and extended final retirement age from 70 to 75 |
| Withdrawal Rates | Adjusted termination rates to better fit experience at each age and service year |
| Disability Rates | Lowered disability rates |
| Salary Scale | No change |
| Line of Duty Disability | Increased rate from 14% to 20% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Mortality rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

| Mortality Rates (Pre-retirement, post- | Update to a more current mortality table – RP- |
|--|--|
| retirement healthy, and disabled) | 2014 projected to 2020 |
| Retirement Rates | Lowered retirement rates at older ages and |
| | extended final retirement age from 70 to 75 |
| Withdrawal Rates | Adjusted termination rates to better fit |
| | experience at each age and service year |
| Disability Rates | Lowered disability rates |
| Salary Scale | No change |
| Line of Duty Disability | Increased rate from 14% to 15% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Mortality rates - Largest Ten Locality Employers - Hazardous Duty Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

| Mortality Rates (Pre-retirement, post- | Update to a more current mortality table – RP- |
|--|--|
| retirement healthy, and disabled) | 2014 projected to 2020 |
| Retirement Rates | Lowered retirement rates at older ages |
| Withdrawal Rates | Adjusted termination rates to better fit |
| | experience at each age and service year |
| Disability Rates | Increased disability rates |
| Salary Scale | No change |
| Line of Duty Disability | Increased rate from 60% to 70% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Mortality rates – Non-Largest Ten Locality Employers – Hazardous Duty Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Update to a more current mortality table – RP-2014 projected to 2020 |
|---|--|
| Retirement Rates | Increased age 50 rates and lowered rates at older ages |
| Withdrawal Rates | Adjusted termination rates to better fit experience at each age and service year |
| Disability Rates | Adjusted rates to better match experience |
| Salary Scale | No change |
| Line of Duty Disability | Decreased rate from 60% to 45% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Net GLI OPEB Liability

The net OPEB liability (NOL) for the Group Life Insurance Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2020, NOL amounts for the Group Life Insurance Program are as follows (amounts expressed in thousands):

| Total GLI OPEB Liability | \$ | 3,523,937 |
|---|----|-----------|
| Plan Fiduciary Net Position | | 1,855,102 |
| | | |
| GLI OPEB Liability (Asset) | \$ | 1,668,835 |
| | - | |
| Plan Fiduciary Net Position as a Percentage | | |
| of the Total GLI OPEB Liability | | 52.64% |

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class (Strategy) | Long-Term Target Asset Allocation | Arithmetic Long-Term Expected Rate of Return | Weighted Average Long-Term Expected Rate of Return |
|--------------------------------------|-----------------------------------|---|--|
| Public Equity | 34.00% | 4.65% | 1.58% |
| Fixed Income | 15.00% | 0.46% | 0.07% |
| Credit Strategies | 14.00% | 5.38% | 0.75% |
| Real Assets | 14.00% | 5.01% | 0.70% |
| Private Equity | 14.00% | 8.35% | 1.17% |
| MAPS - Multi-Asset Public Strategies | 6.00% | 3.04% | 0.18% |
| PIP - Private Investment Partnership | <u>3.00%</u> | 6.49% | <u>0.19%</u> |
| Total | <u>100.00%</u> | | <u>4.64%</u> |
| | Inflation | | 2.50% |
| *Expected arithmetic nominal return | | | <u>7.14%</u> |

^{*}The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions complied for the FY2020 actuarial valuations, provide a median return of 6.81%.

Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2020, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

| | 1.00% Decrease Current Discount (5.75%) Rate 6.75% | | 1.00% Increase (7.75%) | | | |
|--|---|--------|---------------------------|--------|----|--------|
| State Agency's Proportionate Share of the Group Life Insurance Program Net OPEB Liability | \$ | 43.656 | \$ | 33,209 | \$ | 24.725 |

Group Life Insurance Program Fiduciary Net Position

Detailed information about the Group Life Insurance Program's Fiduciary Net Position is available in the separately issued VRS 2020 *Comprehensive Annual Financial Report* (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

13 Other Post-Employment Benefits - Virginia Local Disability Program Plan Description

All full-time, salaried general employees; including local law enforcement officers, firefighters, or emergency medical technicians of political subdivisions who do not provide enhanced hazardous duty benefits; who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Political Subdivision Employee Virginia Local Disability Program. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for eligible public employer groups in the Commonwealth of Virginia. Political subdivisions are required by Title 51.1 of the Code of Virginia, as amended to provide short-term and long-term disability benefits for their Hybrid employees either through a local plan or through the Virginia Local Disability Program (VLDP).

The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

POLITICAL SUBDIVISION EMPLOYEE VIRGINIA LOCAL DISABILITY PROGRAM (VLDP) PLAN PROVISIONS

Eligible Employees

The Political Subdivision Employee Virginia Local Disability Program was implemented January 1, 2014 to provide short-term and long-term disability benefits for non-work-related and work-related disabilities for employees with Hybrid retirement benefits

Eligible employees are enrolled automatically upon employment, unless their employer has elected to provide comparable coverage. They include:

 Full-time general employees; including local law enforcement officers, firefighters, or emergency medical technicians who do not have enhanced hazardous duty benefits; of public political subdivisions covered under VRS.

Benefit Amounts

The Political Subdivision Employee Virginia Disability Local Program (VLDP) provides the following benefits for eligible employees:

Short-Term Disability:

- The program provides a short-term disability benefit beginning after a seven-calendar-day
 waiting period from the first day of disability. Employees become eligible for non-workrelated short-term disability coverage after one year of continuous participation in VLDP
 with their current employer.
- During the first five years of continuous participation in VLDP with their current employer, employees are eligible for 60% of their pre-disability income if they go out on non-workrelated or work-related disability.
- Once the eligibility period is satisfied, employees are eligible for higher income replacement levels

Long-Term Disability:

- The VLDP program provides a long-term disability benefit beginning after 125 workdays of short-term disability. Members are eligible if they are unable to work at all or are working fewer than 20 hours per week.
- Members approved for long-term disability will receive 60% of their pre-disability income. If approved for work-related long-term disability, the VLDP benefit will be offset by the workers' compensation benefit. Members will not receive a VLDP benefit if their workers' compensation benefit is greater than the VLDP benefit.

Virginia Local Disability Program Notes:

- Members approved for short-term or long-term disability at age 60 or older will be eligible for a benefit, provided they remain medically eligible.
- VLDP Long-Term Care Plan is a self-funded program that assists with the cost of covered longterm care services.

Contributions

The contribution requirement for active Hybrid employees is governed by §51.1-1178(C) of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to political subdivisions by the Virginia General Assembly. Each political subdivision's contractually required employer contribution rate for the year ended June 30, 2021 was 0.83% of covered employee compensation for employees in the VRS Political Subdivision Employee Virginia Local Disability Program. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the political subdivision to the VRS Political Subdivision Employee Virginia Local Disability Program were \$1,624 and \$1,181 for the years ended June 30, 2021 and June 30, 2020, respectively.

Political Subdivision Employee Virginia Local Disability Program OPEB Liabilities, Political Subdivision Employee Virginia Local Disability Program OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Political Subdivision Employee Virginia Local Disability Program OPEB

At June 30, 2021, the political subdivision reported a liability of \$439 for its proportionate share of the VRS Political Subdivision Employee Virginia Local Disability Program Net OPEB Liability. The Net VRS Political Subdivision Employee Virginia Local Disability Program OPEB Liability was measured as of June 30, 2020 and the total VRS Political Subdivision Employee Virginia Local Disability Program OPEB liability used to calculate the Net VRS Political Subdivision Employee Virginia Local Disability Program OPEB Liability was determined by an actuarial valuation as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The political subdivision's proportion of the Net VRS Political Subdivision Employee Virginia Local Disability Program OPEB Liability was based on the political subdivision's actuarially determined employer contributions to the VRS Political Subdivision Employee Virginia Local Disability Program OPEB plan for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2020, the political subdivision's proportion of the VRS Political Subdivision Employee Virginia Local Disability Program was .04402% as compared to .01429% at June 30, 2019.

For the year ended June 30, 2021, the political subdivision recognized VRS Political Subdivision Employee Virginia Local Disability Program OPEB expense of \$1,300. Since there was a change in proportionate share between measurement dates a portion of the VRS Political Subdivision Employee Virginia Local Disability Program Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2021, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to the VRS Political Subdivision Employee Virginia Local Disability Program OPEB from the following sources:

| | Outflows sources | d Inflows sources |
|---|-------------------------|--------------------------|
| Differences between expected and actual experience | \$ 356 | \$ 516 |
| Net difference between projected and actual earnings on VLDP OPEB political subdivision program investments | 47 | - |
| Change in assumptions | 20 | 29 |
| Changes in proportionate share | 300 | - |
| Employer contributions subsequent to the measurement date | 1,624 | - |
| Total | \$ 2,347 | \$ 545 |

\$1,624 reported as deferred outflows of resources related to the Political Subdivision Employee VLDP OPEB resulting from the political subdivision's contributions subsequent to the measurement date will be recognized as a reduction of the Net Political Subdivision Employee VLDP OPEB Liability in the Fiscal Year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Political Subdivision Employee VLDP OPEB will be recognized in the Political Subdivision Employee VLDP OPEB expense in future reporting periods as follows:

Year Ended June 30,

| 2022 | \$ 76 |
|------------|----------|
| 2023 | 75 |
| 2024 | 76 |
| 2025 | 73 |
| 2026 | (28) |
| Thereafter | (94) |

Actuarial Assumptions

The total Political Subdivision Employee VLDP OPEB liability for the VRS Political Subdivision Employee Virginia Local Disability Program was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation 2.50%

Salary increases, including inflation -

Political subdivision employees 3.50% - 5.95%

Investment rate of return 6.75%, including inflation*

Mortality rates – Non-Largest Ten Locality Employers - General and Non-Hazardous Duty Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

^{*} Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of OPEB liabilities.

| Mortality Rates (Pre-retirement, post- | Updated to a more current mortality table - RP-2014 |
|--|---|
| retirement healthy, and disabled | projected to 2020 |
| Retirement Rates | Lowered retirement rates at older ages and extended final |
| | retirement age from 70 to 75. |
| Withdrawal Rates | Adjusted termination rates to better fit experience at each |
| | year age and service |
| Disability Rates | Lowered disability rates |
| Salary Scale | No change |
| Line of Duty Disability | Increased rate from 14 to 15% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Net Political Subdivision Employee VLDP OPEB Liability

The net OPEB liability (NOL) for the Political Subdivision Employee Virginia Local Disability Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2020, NOL amounts for the VRS Political Subdivision Employee Virginia Local Disability Program is as follows (amounts expressed in thousands):

| | Political So Empl VLDP OP | oyee |
|---|---------------------------------|--------|
| Total Political Subdivision Employee VLDP OPEB Liability | \$ | 4,317 |
| Plan Fiduciary Net Position | | 3,317 |
| Political Subdivision Employee VLDP Net OPEB Liability (Asset) | \$ | 1,000 |
| Plan Fiduciary Net Position as a Percentage of the Total Political Subdivision Employee VLDP OPEB Liability | | 76.84% |

The total Political Subdivision Employee VLDP OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Political Subdivision Employee VLDP OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

Long-Term Expected Rate of Return

The long-term expected rate of return on VRS System investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

| | | | Weighted |
|--------------------------------------|-------------------------|----------------|----------------|
| | | Arithmetic | Average |
| | | Long-Term | Long-Term |
| | Long-Term Target | Expected | Expected |
| Asset Class (Strategy) | Asset Allocation | Rate of Return | Rate of Return |
| Public Equity | 34.00% | 4.65% | 1.58% |
| Fixed Income | 15.00% | 0.46% | 0.07% |
| Credit Strategies | 14.00% | 5.38% | 0.75% |
| Real Assets | 14.00% | 5.01% | 0.70% |
| Private Equity | 14.00% | 8.34% | 1.17% |
| MAPS - Multi-Asset Public Strategies | 6.00% | 3.04% | 0.18% |
| PIP - Private Investment Partnership | 3.00% | 6.49% | <u>0.19%</u> |
| Total | <u>100.00%</u> | | <u>4.64%</u> |
| | Inflation | | <u>2.50%</u> |
| *Expected arit | hmetic nominal return | | <u>7.14%</u> |

^{*} The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations, provide a median return of 6.81%.

Discount Rate

The discount rate used to measure the total Political Subdivision Employee VLDP OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2020, the rate contributed by the political subdivision for the VRS Political Subdivision Employee Virginia Local Disability Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Political Subdivision Employee VLDP OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Political Subdivision Employee VLDP OPEB liability.

Sensitivity of the Political Subdivision's Proportionate Share of the Political Subdivision Employee VLDP Net OPEB Liability to Changes in the Discount Rate

The following presents the political subdivision's proportionate share of the VRS Political Subdivision Employee Virginia Local Disability Program net VLDP OPEB liability using the discount rate of 6.75%, as well as what the political subdivision's proportionate share of the net VLDP OPEB liability would be if it were calculated using a discount rate that is one percentage point lower 5.75% or one percentage point higher 7.75% than the current rate:

1.00% Decrease (5.75%)

Current Discount
Rate (6.75%)

1.00% Increase (7.75%)

Covered Employers Proportionate Share of the VRS Political Subdivision Employee VLDP OPEB Plan Net OPEB Liability

\$ 589 \$ 439 \$ 309

Political Subdivision Employee VLDP OPEB Fiduciary Net Position

Detailed information about the VRS Political Subdivision Employee Virginia Local Disability Program's Fiduciary Net Position is available in the separately issued VRS 2020 *Comprehensive Annual Financial Report* (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Subsequent Events

Management has evaluated subsequent events through November 30, 2021, the date the financial statements were available to be issued. The Authority, in conjunction with the County of Mecklenburg, Virginia, is in the final stages of an agreement with a customer for a tank farm. The County of Mecklenburg, Virginia has funded the costs of this tank farm and transfer of the assets will be forthcoming. Management has determined there are no other subsequent events to be reported in the accompanying financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in the Political Subdivision's Net Pension Liability and Related Ratios

For the Plan Years Ended June 30

| | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> |
|--|--------------------|--------------------|-------------|-------------|-------------|-------------|-------------|
| Total pension liability | | | | | | | |
| Service cost | \$ 30,416 | \$ 31,331 | \$ 28,831 | \$ 34,993 | \$ 33,432 | \$ 31,958 | \$ 31,639 |
| Interest | 42,114 | 38,514 | 36,617 | 34,971 | 30,755 | 26,868 | 23,125 |
| Changes in benefit terms | - | - | - | - | - | - | - |
| Difference between expected and actual experience | (50,367) | | (36,994) | (14,932) | (2,646) | (1,988) | - |
| Changes of assumptions | - | 22,230 | - | (30,193) | - | - | - |
| Benefit payments | (28,358) | (1,364) | (1,336) | (1,319) | (1,318) | (1,296) | (1,278) |
| Net change in total pension liability | (6,195) | 87,206 | 27,118 | 23,520 | 60,223 | 55,542 | 53,486 |
| Total pension liability - beginning | 638,089 | 550,883 | 523,765 | 500,245 | 440,022 | 384,480 | 330,994 |
| Total pension liability - ending (a) | \$631,894 | \$638,089 | \$550,883 | \$523,765 | \$500,245 | \$440,022 | \$384,480 |
| | | | | | | | |
| Plan fiduciary net position | | | | | | | |
| Contributions - employer | \$ 9,369 | \$ 8,351 | \$ 19,267 | \$ 19,197 | \$ 20,748 | \$ 20,110 | \$ 21,481 |
| Contributions - employee | 18,813 | 14,718 | 14,084 | 14,116 | 13,982 | 13,554 | 13,194 |
| Net investment income | 13,299 | 44,977 | 43,490 | 61,228 | 8,799 | 18,773 | 50,917 |
| Benefit payments | (28,358) | (1,364) | (1,336) | (1,319) | (1,318) | (1,296) | (1,278) |
| Administrator charges | (444) | (407) | (341) | (315) | (252) | (221) | (243) |
| Other | (16) | (29) | (40) | (56) | (3) | <u>(5</u>) | 3 |
| Net change in plan fiduciary net position | 12,663 | 66,246 | 75,124 | 92,851 | 41,956 | 50,915 | 84,074 |
| Plan fiduciary net position - beginning | 716,132 | 649,886 | 574,762 | 481,911 | 439,955 | 389,040 | 304,966 |
| Plan fiduciary net position - ending (b) | \$728,795 | \$716,132 | \$649,886 | \$574,762 | \$481,911 | \$439,955 | \$389,040 |
| | | | | | | | |
| Political subdivision's net pension liability - ending (a) - (b) | <u>\$ (96,901)</u> | <u>\$ (78,043)</u> | \$ (99,003) | \$ (50,997) | \$ 18,334 | \$ 67 | \$ (4,560) |
| | | | | | | | |
| Plan fiduciary net position as a percentage of the total | | | | | | | |
| Pension liability | 115.34% | 112.23% | 117.97% | 109.74% | 96.33% | 99.98% | 101.19% |
| Covered payroll | \$409,061 | 303,203 | 287,927 | 285,221 | 279,629 | 273,133 | 263,889 |
| Political subdivision's net pension liability as a percentage | | | | | | | |
| of covered payroll | -23.69% | -25.74% | -34.38% | -17.88% | 6.56% | 0.02% | -1.73% |

Schedule of Employer Contributions

Political Subdivisions Retirement Plan

For the Years Ended June 30, 2012 through 2021

| Date | Re | tractually equired etribution (1) | Rel Con | ibutions in ation to tractually equired tribution (2) | Defic (Ex | ibution tiency cess) 3) | C | nployer's covered Payroll (4) | Contributions as a % of Covered Payroll (5) |
|------|----|--|------------|--|--------------|----------------------------------|----|--|---|
| 2021 | \$ | 13,817 | \$ | 13,817 | \$ | _ | \$ | 380,640 | 3.63% |
| 2020 | | 11,863 | | 11,863 | | - | | 409,061 | 2.90% |
| 2019 | | 8,906 | | 8,906 | | - | | 303,203 | 2.90% |
| 2018 | | 18,634 | | 18,634 | | - | | 287,927 | 6.80% |
| 2017 | | 19,395 | | 19,395 | | - | | 285,221 | 6.80% |
| 2016 | | 20,748 | | 20,748 | | - | | 279,629 | 7.42% |
| 2015 | | 20,167 | | 20,167 | | - | | 273,133 | 7.42% |
| 2014 | | 21,481 | | 21,481 | | - | | 263,889 | 8.14% |
| 2013 | | 20,849 | | 20,849 | | - | | 256,136 | 8.14% |
| 2012 | | 16,197 | | 16,197 | | - | | 217,996 | 7.43% |

For Reference Only:

Column 1 - Employer contribution rate multiplied by the employer's covered payroll

Column 2 - Employer contributions as referenced in Covered Payroll & Contributions report on VRS website

Column 4 - Employer's covered payroll amount for the fiscal year

Notes to Required Supplementary Information – VRS Pension

For the Year Ended June 30, 2021

Changes of benefit terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) – Non-Hazardous Duty

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Update to a more current mortality table – RP-2014 projected to 2020 |
|---|---|
| Retirement Rates | Lowered rates at older ages and changed final retirement from 70 to 75 |
| Withdrawal Rates | Adjusted rates to better fit experience at each year age and service through 9 years of service |
| Disability Rates | Lowered rates |
| Salary Scale | No change |
| Line of Duty Disability | Increase rate from 14% to 15% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Schedule of Employer's Share of Net OPEB Liability Group Life Insurance Plan For the Measurement Dates of June 30, 2020, 2019, 2018 and 2017

| | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> |
|---|-------------|-------------|-------------|-------------|
| Employer's Proportion of the Net GLI OPEB Liability (Asset) | 0.00199% | 0.00155% | 0.00151% | 0.00153% |
| Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) | \$ 33,209 | \$ 25,223 | \$ 23,000 | \$ 23,000 |
| Employer's Covered Payroll | \$ 409,061 | \$ 303,203 | \$ 287,927 | \$282,313 |
| Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of its Covered Payroll | 8.12% | 8.32% | 7.99% | 8.15% |
| Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability | 52.64% | 52.00% | 51.22% | 48.86% |

Schedule is intended to show information for 10 years. Since 2020 is the fourth year for this presentation, there are only four years available. However, additional years will be included as they become available.

For Reference Only

The Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability for the VRS Group Life Insurance Program for each year is presented on page 128 of the VRS 2020 Annual Report.

Schedule of Employer Contributions

Group Life Insurance OPEB Plan

For the Years Ended June 30, 2012 through 2021

| | | | Contribution | ons in | | | | | |
|------|------|------------|--------------|--------|--------|--------|----------------|----------------|--|
| | | | Relation | to | | | | Contributions | |
| | Conf | tractually | Contractu | ıally | Contri | bution | Employe | er's as a % of | |
| | Re | equired | Require | ed | Defic | iency | Covere | ed Covered | |
| | Con | tribution | Contribu | tion | (Exc | ess) | Payro | II Payroll | |
| Date | | (1) | (2) | | (| 3) | (4) | (5) | |
| 2021 | \$ | 2,069 | \$ | 2,069 | \$ | _ | \$ 383,0 | 0.54% | |
| 2020 | | 2,127 | | 2,127 | | - | 409,0 | 0.52% | |
| 2019 | | 1,577 | | 1,577 | | - | 303,2 | 203 0.52% | |
| 2018 | | 1,497 | | 1,497 | | - | 287,9 | 0.52% | |
| 2017 | | 1,468 | | 1,468 | | - | 282,3 | 313 0.52% | |
| 2016 | | 1,482 | | 1,482 | | - | 279,6 | 629 0.53% | |
| 2015 | | N/A | N/A | | | - | N/A | N/A | |
| 2014 | | N/A | N/A | | | - | N/A | N/A | |
| 2013 | | N/A | N/A | | | - | N/A | N/A | |
| 2012 | | N/A | N/A | | | _ | N/A | N/A | |

For Reference Only:

Column 1 - Employer contribution rate multiplied by the employer's covered payroll

Column 2 - Employer contributions as referenced in Covered Payroll & Contributions report on VRS website.

Column 4 - Employer's covered payroll amount of the fiscal year.

Notes to Required Supplementary Information - OPEB GLI

For the Year Ended June 30, 2021

Changes of benefit terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

General State Employees

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Updated to a more current mortality table – RP- 2014 projected to 2020 |
|---|---|
| Retirement Rates | Lowered rates at older ages and changed final retirement from 70-75 |
| Withdrawal Rates | Adjusted rates to better fit experience at each year age and service through 9 years of service |
| Disability Rates | Adjusted rates to better match experience |
| Salary Scale | No change |
| Line of Duty Disability | Increase rate from 14% to 25% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Teachers

| Mortality Rates (Pre-retirement, post- | Updated to a more current mortality table – RP- |
|--|---|
| retirement healthy, and disabled) | 2014 projected to 2020 |
| Retirement Rates | Lowered rates at older ages and changed final |
| | retirement from 70-75 |
| Withdrawal Rates | Adjusted rates to better fit experience at each |
| | year age and service through 9 years of |
| | service |
| Disability Rates | Adjusted rates to better match experience |
| Salary Scale | No change |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

SPORS Employees

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Updated to a more current mortality table – RP- 2014 projected to 2020 and reduced margin for future improvement in accordance with |
|---|---|
| | experience |
| Retirement Rates | Increased age 50 rates and lowered rates at |
| | older ages |
| Withdrawal Rates | Adjusted rates to better fit experience |
| Disability Rates | Adjusted rates to better match experience |
| Salary Scale | No change |
| Line of Duty Disability | Increased rate from 60% to 85% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

VaLORS Employees

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Updated to a more current mortality table – RP-2014 projected to 2020 and reduced margin for future improvement in accordance with experience |
|---|---|
| Retirement Rates | Increased age 50 rates and lowered rates at older ages |
| Withdrawal Rates | Adjusted rates to better fit experience at each year age and service through 9 years of service |
| Disability Rates | Adjusted rates to better match experience |
| Salary Scale | No change |
| Line of Duty Disability | Decreased rate from 50% to 35% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

JRS Employees

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Updated to a more current mortality table – RP-2014 projected to 2020 |
|---|---|
| Retirement Rates | Decreased rates at first retirement eligibility |
| Withdrawal Rates | No change |
| Disability Rates | Removed disability rates |
| Salary Scale | No change |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

Largest Ten Locality Employers – General Employees

| Mortality Rates (Pre-retirement, post- | -1 | | | | | | |
|--|---|--|--|--|--|--|--|
| retirement healthy, and disabled) | 2014 projected to 2020 | | | | | | |
| Retirement Rates | Lowered retirement rates at older ages and | | | | | | |
| | extended final retirement age from 70 to 75 | | | | | | |
| Withdrawal Rates | Adjusted termination rates to better fit | | | | | | |
| | experience at each age and service year | | | | | | |
| Disability Rates | Lowered disability rates | | | | | | |
| Salary Scale | No change | | | | | | |
| Line of Duty Disability | Increased rate from 14% to 20% | | | | | | |
| Discount Rate | Decrease rate from 7.00% to 6.75% | | | | | | |

Non-Largest Ten Locality Employers – General Employees

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Updated to a more current mortality table – RP- 2014 projected to 2020 | | | | | | |
|---|---|--|--|--|--|--|--|
| Retirement Rates | Lowered retirement rates at older ages and | | | | | | |
| | extended final retirement age from 70 to 75 | | | | | | |
| Withdrawal Rates | Adjusted termination rates to better | | | | | | |
| | experience at each age and service year | | | | | | |
| Disability Rates | Lowered disability rates | | | | | | |
| Salary Scale | No change | | | | | | |
| Line of Duty Disability | Increased rate from 14% to 15% | | | | | | |
| Discount Rate | Decrease rate from 7.00% to 6.75% | | | | | | |

Largest Ten Locality Employers – Hazardous Duty Employees

| Mortality Rates (Pre-retirement, post- | Updated to a more current mortality table – RP- | | | | | | |
|---|---|--|--|--|--|--|--|
| retirement healthy, and disabled) | 2014 projected to 2020 | | | | | | |
| Retirement Rates Lowered retirement rates at older ages | | | | | | | |
| Withdrawal Rates | Adjusted termination rates to better fit | | | | | | |
| experience at each age and service year | | | | | | | |
| Disability Rates | Increased disability rates | | | | | | |
| Salary Scale | No change | | | | | | |
| Line of Duty Disability | Increased rate from 60% to 70% | | | | | | |
| Discount Rate | Decrease rate from 7.00% to 6.75% | | | | | | |

Non-Largest Ten Locality Employers – Hazardous Duty Employees

| Mortality Rates (Pre-retirement, post-retirement healthy, and disabled) | Updated to a more current mortality table – RP- 2014 projected to 2020 | | | | | |
|---|--|--|--|--|--|--|
| Retirement Rates | Increased age 50 rates and lowered rates at older ages | | | | | |
| Withdrawal Rates | Adjusted termination rates to better fit experience at each age and service year | | | | | |
| Disability Rates | Adjusted rates to better match experience | | | | | |
| Salary Scale | No change | | | | | |
| Line of Duty Disability | Decreased rate from 60% to 45% | | | | | |
| Discount Rate | Decrease rate from 7.00% to 6.75% | | | | | |

Schedule of Employer's Share of Net OPEB Liability
Virginia Local Disability Program (VLDP) - Political Subdivisions
For the Measurement Dates of June 30, 2020, 2019, 2018 and 2017

| | <u>2020</u> | | <u>2019</u> | | <u>2018</u> | <u>2017</u> |
|--|---------------|----|-------------|----|-------------|-------------|
| Employer's Proportion of the Net VLDP OPEB Liability (Asset) | 0.04402% | (|).01429% | C |).01285% | 0.00000% |
| Employer's Proportionate Share of the Net VLDP OPEB Liability (Asset) | \$ 439 | \$ | 290 | \$ | - | - |
| Employer's Covered Payroll | \$ 164,065 | \$ | 42,500 | \$ | 32,000 | - |
| Employer's Proportionate Share of the Net VLDP OPEB Liability (Asset) as a Percentage of its Covered Payroll | 0.27% | | 0.68% | | 0.00% | 0.00% |
| Plan Fiduciary Net Position as a Percentage of the Total VLDP OPEB Liability | 76.84% | | 49.19% | | 51.22% | 38.40% |

Schedule is intended to show information for 10 years. Since 2020 is the fourth year for this presentation, there are only four years available. However, additional years will be included as they become available.

For Reference Only

The Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability for the Virginia Local Disability (VLDP) for each year is presented on page 131 of the VRS 2020 Annual Report.

Schedule of Employer Contributions

Virginia Local Disability Program

For the Years Ended June 30, 2012 through 2021

| Date | Contractually Required Contribution Date (1) | | Contribution in Relation to Contractually Required Contribution (2) | | Contribution Deficiency (Excess) (3) | | Employer's Covered Payroll (4) | | Contributions as a % of Covered Payroll (5) | |
|------|--|-------|--|-------|---|-----|---|---------|---|--|
| 2021 | \$ | 1,624 | \$ | 1,624 | \$ | _ | \$ | 195,611 | 0.83% | |
| 2020 | | 1,181 | | 1,181 | | - | | 164,065 | 0.72% | |
| 2019 | | 306 | | 306 | | - | | 42,500 | 0.72% | |
| 2018 | | 187 | | 187 | | - | | 32,000 | 0.60% | |
| 2017 | | N/A | | N/A | | N/A | | N/A | N/A | |
| 2016 | | N/A | | N/A | | N/A | | N/A | N/A | |
| 2015 | | N/A | | N/A | | N/A | | N/A | N/A | |
| 2014 | | N/A | | N/A | | N/A | | N/A | N/A | |
| 2013 | | N/A | | N/A | | N/A | | N/A | N/A | |
| 2012 | | N/A | | N/A | | N/A | | N/A | N/A | |

For Reference Only

Column 1 – Employer contribution rate multiplied by the employer's covered payroll.

Column 2 – Employer contributions as referenced in Covered Payroll & Contributions report on VRS website

Column 4 - Employer's covered payroll amount for the fiscal year

Notes to Required Supplementary Information OPEB VLDP

For the Year Ended June 30, 2021

Changes of benefit terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Largest Ten Locality Employers - General and Non-Hazardous Duty Employees

| Mortality Rates (Pre-retirement, post- retirement healthy, and disabled | Updated to a more current mortality table – RP-2014 projected to 2020 |
|--|---|
| Retirement Rates | Lowered retirement rates at older ages and extended final retirement age from 70 to 75. |
| Withdrawal Rates | Adjusted termination rates to better fit experience at each year age and service |
| Disability Rates | Lowered disability rates |
| Salary Scale | No change |
| Line of Duty Disability | Increased rate from 14 to 15% |
| Discount Rate | Decrease rate from 7.00% to 6.75% |

OTHER INFORMATION

Revenue Bond Debt Service Coverage

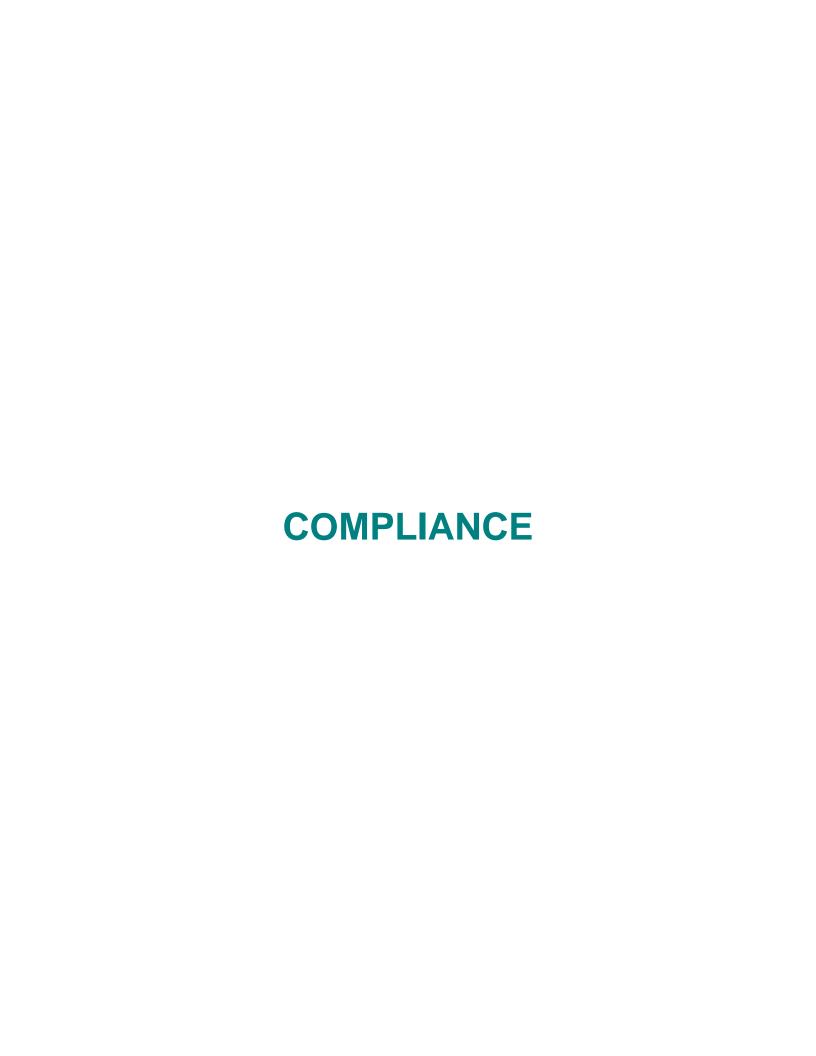
Last Ten Fiscal Years

| Fiscal | | | | | | | |
|----------------|--------------|-------------|------------------|-----------------------|------------|-------------|----------|
| Years | | Direct | | | | | |
| Ended | Gross | Operating | Net | | | Total | |
| <u>June 30</u> | Revenues* | Expenses** | <u>Available</u> | Principal*** Interest | | <u>Debt</u> | Coverage |
| | | | | | | | |
| 2021 | \$ 1,951,096 | \$1,317,134 | \$ 633,962 | \$ 253,113 | \$ 250,585 | \$ 503,698 | 1.26 |
| 2020 | 1,885,028 | 1,440,803 | 444,225 | 298,238 | 262,726 | 560,964 | 0.79 |
| 2019 | 1,973,025 | 1,150,332 | 822,693 | 286,360 | 262,726 | 549,086 | 1.50 |
| 2018 | 1,968,774 | 1,095,089 | 873,685 | 275,308 | 285,910 | 561,218 | 1.56 |
| 2017 | 1,872,265 | 1,038,136 | 834,129 | 266,731 | 297,273 | 564,004 | 1.48 |
| 2016 | 1,866,890 | 980,039 | 886,851 | 225,247 | 292,034 | 517,281 | 1.71 |
| 2015 | 1,800,108 | 910,091 | 890,017 | 216,033 | 298,208 | 514,241 | 1.73 |
| 2014 | 1,690,973 | 909,417 | 781,556 | 231,370 | 310,372 | 541,742 | 1.44 |
| 2013 | 1,598,023 | 895,966 | 702,057 | 240,758 | 321,507 | 562,265 | 1.25 |
| 2012 | 1,419,519 | 804,040 | 615,479 | 231,708 | 330,573 | 562,281 | 1.09 |
| | | | | | | | |

^{*}Operating revenues and interest income.

^{**}Excluding depreciation, interest, and amortization.

^{***}Excludes debt refinancing payoffs.



Sherwood H. Creedle, Emeritus

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors
Roanoke River Service Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and *Specifications for Audits of Authorities, Boards, and Commissions,* issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the business-type activities of the Roanoke River Service Authority, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Roanoke River Service Authority's basic financial statements, and have issued our report thereon dated November 30, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Roanoke River Service Authority's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Roanoke River Service Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Roanoke River Service Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Roanoke River Service Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Creedle, Jones & Associates, P.C. Certified Public Accountants

Creedle, Jones & associates, P.C.

South Hill, Virginia November 30, 2021