

# FINANCIAL STATEMENTS



COUNTY OF ALLEGHANY, VIRGINIA

FISCAL YEAR ENDED  
JUNE 30, 2025

**COUNTY OF ALLEGHANY, VIRGINIA**

**FINANCIAL STATEMENTS**

**FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

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COUNTY OF ALLEGHANY, VIRGINIA  
 FINANCIAL REPORT  
 FOR THE FISCAL YEAR ENDED JUNE 30, 2025

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COUNTY OF ALLEGHANY, VIRGINIA  
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COUNTY OF ALLEGHANY, VIRGINIA  
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## INTRODUCTORY SECTION

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COUNTY OF ALLEGHANY, VIRGINIA

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**BOARD OF SUPERVISORS**

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James M. Griffith, Vice Chair Shannon P. Cox S. Miller Brantley	G. Matt Garten, Chair	Stephen A. Bennett Cletus W. Nicely Courtney F. Howard
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**COUNTY SCHOOL BOARD**

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Jay Woodson, Vice-Chair Jonathan M. Arritt Danielle I. Morgan	Jon Lanford, Chair	Nicole Clemons John B. Littleton Bob Umstead
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**SOCIAL SERVICES BOARD**

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Matt Garten, Vice-Chair Kathy Carson Patrice Jefferson	Jason Helmtoller, Chair	Eston Burge Kim Jefferson Susan Wolfe
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**OTHER OFFICIALS**

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Clerk of the Circuit Court .....	Debbie Byer
Commissioner of the Revenue .....	Shelia Selleck
Treasurer .....	Teresa Brown
Sheriff .....	Kyle Moore
Interim Director of Social Services .....	Jennifer McCallister
County Administrator .....	Kenneth McFadyen
County Attorney .....	Jim Guynn
Commonwealth's Attorney .....	Ann Gardner
Finance Director .....	Suzanne Adcock

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## FINANCIAL SECTION

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**Independent Auditors' Report**

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To The Board of Supervisors  
County of Alleghany, Virginia  
Covington, Virginia

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Alleghany, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Alleghany, Virginia, as of and for the year ended June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County of Alleghany, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Change in Accounting Principle***

As described in Note 25 to the financial statements, in 2025, the County of Alleghany, Virginia adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

### ***Restatement of Beginning Balances***

As described in Note 25 to the financial statements, in 2025, County of Alleghany, Virginia restated beginning balances to reflect the requirements of GASB Statement No. 101. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Alleghany, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County of Alleghany, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County of Alleghany, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Allegheny, Virginia's basic financial statements. The accompanying combining and individual fund financial statements and schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and other statistical information but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 7, 2026, on our consideration of the County of Alleghany, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County of Alleghany, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Alleghany, Virginia's internal control over financial reporting and compliance.

*Robinson, Farmer, Cox Associates*

Blacksburg, Virginia  
April 7, 2026

## **Basic Financial Statements**

County of Alleghany, Virginia  
Statement of Net Position  
June 30, 2025

	Primary Government			Component
	Governmental Activities	Business-type Activities	Total	Unit School Board
<b>ASSETS</b>				
Cash and cash equivalents	\$ 20,081,420	\$ 2,762,664	\$ 22,844,084	\$ 7,381,928
Investments	2,421,303	-	2,421,303	-
Receivables (net of allowance for uncollectibles):				
Taxes receivable	1,018,694	-	1,018,694	-
Accounts receivable	697,357	536,339	1,233,696	4,553
Leases receivable	353,244	-	353,244	85,788
Due from other governmental units	1,886,021	-	1,886,021	1,308,917
Inventories	3,805	-	3,805	-
Prepaid items	181,370	-	181,370	860,804
Net pension asset	-	-	-	813,661
Restricted assets:				
Cash and cash equivalents	-	2,115,331	2,115,331	-
Capital assets:				
Capital assets, not being depreciated/amortized	5,755,267	152,008	5,907,275	1,786,497
Capital assets, net of accumulated depreciation/amortization	13,912,070	36,384,357	50,296,427	26,534,489
Total assets	<u>\$ 46,310,551</u>	<u>\$ 41,950,699</u>	<u>\$ 88,261,250</u>	<u>\$ 38,776,637</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related items	\$ 1,888,826	\$ 91,114	\$ 1,979,940	\$ 9,852,724
OPEB related items	123,490	6,410	129,900	1,652,076
Total deferred outflows of resources	<u>\$ 2,012,316</u>	<u>\$ 97,524</u>	<u>\$ 2,109,840</u>	<u>\$ 11,504,800</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 1,111,996	\$ 432,223	\$ 1,544,219	\$ 80,485
Accrued liabilities	181,176	74,882	256,058	1,729,408
Customers' deposits	-	116,556	116,556	-
Accrued interest payable	48,614	22,798	71,412	-
Long-term liabilities:				
Due within one year	1,832,045	747,833	2,579,878	2,718,301
Due in more than one year	13,281,613	6,958,364	20,239,977	23,756,187
Total liabilities	<u>\$ 16,455,444</u>	<u>\$ 8,352,656</u>	<u>\$ 24,808,100</u>	<u>\$ 28,284,381</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred revenue - property taxes	\$ 26,293	\$ -	\$ 26,293	\$ -
Lease related items	303,858	-	303,858	80,563
Pension related items	1,602,202	144,422	1,746,624	7,183,282
OPEB related items	74,601	4,127	78,728	1,504,173
Total deferred inflows of resources	<u>\$ 2,006,954</u>	<u>\$ 148,549</u>	<u>\$ 2,155,503</u>	<u>\$ 8,768,018</u>
<b>NET POSITION</b>				
Net investment in capital assets	\$ 10,324,867	\$ 29,003,800	\$ 39,328,667	\$ 28,166,839
Restricted:				
Jail operations	236,076	-	236,076	-
Law library	34,587	-	34,587	-
Asset forfeiture funds/policing funds	139,455	-	139,455	-
Emergency repair fund	53,484	-	53,484	-
Opioid abatement fund	482,125	-	482,125	-
Net pension asset	-	-	-	813,661
Bond covenants	-	1,998,775	1,998,775	-
School cafeterias	-	-	-	382,666
School construction	-	-	-	1,015,649
School activity fund	-	-	-	1,640,279
Governor's school fund	-	-	-	164,232
Unrestricted	18,589,875	2,544,443	21,134,318	(18,954,288)
Total net position	<u>\$ 29,860,469</u>	<u>\$ 33,547,018</u>	<u>\$ 63,407,487</u>	<u>\$ 13,229,038</u>

The notes to the financial statements are an integral part of this statement.

County of Allegheny, Virginia  
Statement of Activities  
For the Year Ended June 30, 2025

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			Component Unit
	Expenses	Charges for Services	Capital		Governmental Activities	Primary Government Business-type Activities	Total	
			Operating Grants and Contributions	Grants and Contributions				
<b>PRIMARY GOVERNMENT:</b>								
Governmental activities:								
General government administration	\$ 1,993,673	\$ 55,941	\$ 482,423	\$ -	\$ (1,455,309)	\$ -	\$ (1,455,309)	\$ -
Judicial administration	2,313,759	10,015	1,075,322	-	(1,228,422)	-	(1,228,422)	-
Public safety	11,464,090	146,938	3,980,735	-	(7,336,417)	-	(7,336,417)	-
Public works	5,525,720	1,617,273	27,501	-	(3,880,946)	-	(3,880,946)	-
Health and welfare	7,508,124	-	6,104,400	-	(1,403,724)	-	(1,403,724)	-
Education	5,883,543	-	-	-	(5,883,543)	-	(5,883,543)	-
Parks, recreation, and cultural	1,022,368	13,101	4,500	1,349,227	344,460	-	344,460	-
Community development	2,185,558	-	449,748	203,323	(1,532,487)	-	(1,532,487)	-
Interest on long-term debt	336,152	-	-	-	(336,152)	-	(336,152)	-
Total governmental activities	\$ 38,232,987	\$ 1,843,268	\$ 12,124,629	\$ 1,552,550	\$ (22,712,540)	\$ -	\$ (22,712,540)	\$ -
<b>Business-type activities:</b>								
Water and Sewer Fund	\$ 5,677,059	\$ 5,659,620	\$ -	\$ 9,000	\$ -	\$ (8,439)	\$ (8,439)	\$ -
Total business-type activities	\$ 5,677,059	\$ 5,659,620	\$ -	\$ 9,000	\$ -	\$ (8,439)	\$ (8,439)	\$ -
Total primary government	\$ 43,910,046	\$ 7,502,888	\$ 12,124,629	\$ 1,561,550	\$ (22,712,540)	\$ (8,439)	\$ (22,720,979)	\$ -
<b>COMPONENT UNIT:</b>								
School Board	\$ 49,097,888	\$ 998,081	\$ 38,238,395	\$ 58,643	\$ -	\$ -	\$ -	\$ (9,802,769)
Total component unit	\$ 49,097,888	\$ 998,081	\$ 38,238,395	\$ 58,643	\$ -	\$ -	\$ -	\$ (9,802,769)
General revenues:								
General property taxes					\$ 19,324,915	\$ -	\$ 19,324,915	\$ -
Other local taxes								
Local sales and use taxes					1,128,986	-	1,128,986	-
Consumers' utility taxes					286,948	-	286,948	-
Business license taxes					503,564	-	503,564	-
Utility consumption taxes					185,230	-	185,230	-
Motor vehicle licenses					421,285	-	421,285	-
Restaurant food taxes					890,974	-	890,974	-
Transient lodging taxes					193,474	-	193,474	-
Other local taxes					67,222	-	67,222	-
Unrestricted revenues from use of money					626,316	69,628	695,944	40,577
Miscellaneous					634,799	21,703	656,502	160,771
Payments from the County of Allegheny					-	-	-	7,770,000
Grants and contributions not restricted to specific programs					2,530,541	-	2,530,541	-
Transfers					(500,000)	500,000	-	-
Total general revenues					\$ 26,294,254	\$ 591,331	\$ 26,885,585	\$ 7,971,348
Change in net position					\$ 3,581,714	\$ 582,892	\$ 4,164,606	\$ (1,831,421)
Net position - beginning, as previously reported					\$ 26,424,956	\$ 33,007,111	\$ 59,432,067	\$ 17,340,358
Restatement					(146,201)	(42,985)	(189,186)	(2,279,899)
Net position - beginning, as restated					\$ 26,278,755	\$ 32,964,126	\$ 59,242,881	\$ 15,060,459
Net position - ending					\$ 29,860,469	\$ 33,547,018	\$ 63,407,487	\$ 13,229,038

The notes to the financial statements are an integral part of this statement.

County of Alleghany, Virginia  
Balance Sheet  
Governmental Funds  
June 30, 2025

	General Fund	Special Law Fund	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 19,840,688	\$ 240,732	\$ 20,081,420
Investments	2,421,303	-	2,421,303
Receivables (net of allowance for uncollectibles):			
Taxes receivable	1,018,694	-	1,018,694
Accounts receivable	697,357	-	697,357
Leases receivable	353,244	-	353,244
Due from other governmental units	1,886,021	-	1,886,021
Inventories	3,805	-	3,805
Prepaid items	181,370	-	181,370
Total assets	<u>\$ 26,402,482</u>	<u>\$ 240,732</u>	<u>\$ 26,643,214</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 1,107,340	\$ 4,656	\$ 1,111,996
Accrued liabilities	181,176	-	181,176
Total liabilities	<u>\$ 1,288,516</u>	<u>\$ 4,656</u>	<u>\$ 1,293,172</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue - property taxes	\$ 843,696	\$ -	\$ 843,696
Property taxes paid in advance	26,293	-	26,293
Lease related items	353,244	-	353,244
Unavailable revenue - opioid settlement receivable	411,472	-	411,472
Total deferred inflows of resources	<u>\$ 1,634,705</u>	<u>\$ -</u>	<u>\$ 1,634,705</u>
<b>FUND BALANCES</b>			
Nonspendable			
Inventories	\$ 3,805	\$ -	\$ 3,805
Prepays	181,370	-	181,370
Restricted			
Jail operations	-	236,076	236,076
Law library	34,587	-	34,587
Asset forfeiture funds/policing funds	139,455	-	139,455
Emergency repair fund	53,484	-	53,484
Opioid settlement receivable	70,653	-	70,653
Committed			
Capital projects	6,170,012	-	6,170,012
Unassigned	16,825,895	-	16,825,895
Total fund balances	<u>\$ 23,479,261</u>	<u>\$ 236,076</u>	<u>\$ 23,715,337</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 26,402,482</u>	<u>\$ 240,732</u>	<u>\$ 26,643,214</u>

The notes to the financial statements are an integral part of this statement.

County of Alleghany, Virginia  
 Reconciliation of the Balance Sheet of Governmental Funds  
 To the Statement of Net Position  
 June 30, 2025

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds	\$	23,715,337	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.			
Capital assets			
Capital assets not being depreciated/amortized	\$	5,755,267	
Capital assets being depreciated/amortized		43,230,597	
Accumulated depreciation/amortization		<u>(29,318,527)</u>	19,667,337
Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable revenue in the funds.			
Unavailable revenue - property taxes	\$	843,696	
Lease receivable related items		49,386	
Unavailable revenue - opioid settlement receivable		<u>411,472</u>	1,304,554
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.			
Pension related items	\$	1,888,826	
OPEB related items		<u>123,490</u>	2,012,316
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.			
General obligation bond	\$	(389,949)	
Notes payable		(3,175,000)	
Premium on issuance		(986)	
Lease liabilities		(1,200,578)	
Financed purchases		(7,750,957)	
Accrued interest payable		(48,614)	
Compensated absences		(604,861)	
Net pension liability		(1,578,084)	
Net OPEB liability		<u>(413,243)</u>	(15,162,272)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.			
Pension related items	\$	(1,602,202)	
OPEB related items		<u>(74,601)</u>	(1,676,803)
Net position of governmental activities			<u><u>\$ 29,860,469</u></u>

The notes to the financial statements are an integral part of this statement.

County of Alleghany, Virginia  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the Year Ended June 30, 2025

	General Fund	Special Law Fund	Total
<b>REVENUES</b>			
General property taxes	\$ 19,208,130	\$ -	\$ 19,208,130
Other local taxes	3,677,683	-	3,677,683
Permits, privilege fees, and regulatory licenses	54,763	-	54,763
Fines and forfeitures	53,973	-	53,973
Revenue from the use of money and property	752,509	14,880	767,389
Charges for services	1,609,092	-	1,609,092
Miscellaneous	377,026	34,652	411,678
Recovered costs	3,408,264	-	3,408,264
Intergovernmental	16,207,720	-	16,207,720
Total revenues	<u>\$ 45,349,160</u>	<u>\$ 49,532</u>	<u>\$ 45,398,692</u>
<b>EXPENDITURES</b>			
Current:			
General government administration	\$ 3,508,345	\$ -	\$ 3,508,345
Judicial administration	2,445,907	-	2,445,907
Public safety	11,299,488	79,331	11,378,819
Public works	6,227,792	-	6,227,792
Health and welfare	7,955,574	-	7,955,574
Education	5,808,865	-	5,808,865
Parks, recreation, and cultural	995,888	-	995,888
Community development	3,046,552	-	3,046,552
Nondepartmental	34,626	-	34,626
Capital projects	855,310	-	855,310
Debt service:			
Principal retirement	1,438,182	-	1,438,182
Interest and other fiscal charges	345,978	-	345,978
Total expenditures	<u>\$ 43,962,507</u>	<u>\$ 79,331</u>	<u>\$ 44,041,838</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 1,386,653</u>	<u>\$ (29,799)</u>	<u>\$ 1,356,854</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers out	\$ (500,000)	\$ -	\$ (500,000)
Issuance of notes payable	3,269,395	-	3,269,395
Issuance of leases	659,411	-	659,411
Sale of capital assets	1,862	-	1,862
Total other financing sources (uses)	<u>\$ 3,430,668</u>	<u>\$ -</u>	<u>\$ 3,430,668</u>
Net change in fund balances	\$ 4,817,321	\$ (29,799)	\$ 4,787,522
Fund balances - beginning	18,661,940	265,875	18,927,815
Fund balances - ending	<u>\$ 23,479,261</u>	<u>\$ 236,076</u>	<u>\$ 23,715,337</u>

The notes to the financial statements are an integral part of this statement.

County of Alleghany, Virginia  
 Reconciliation of the Statement of Revenues,  
 Expenditures, and Changes in Fund Balances of Governmental Funds  
 To the Statement of Activities  
 For the Year Ended June 30, 2025

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds \$ 4,787,522

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is details of items supporting this adjustment:

Capital outlay	\$ 3,216,930	
Depreciation/amortization expense	(3,509,883)	(292,953)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Property taxes	\$ 116,785	
Opioid settlement receivable	223,121	
Lease related items	(15,633)	324,273

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Debt issued or incurred:		
Issuance of notes payable	\$ (3,269,395)	
Issuance of lease liabilities	(659,411)	
Principal repayments:		
General obligation bond	187,858	
Financed purchases	920,208	
Lease liabilities	330,116	(2,490,624)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

Change in compensated absences	\$ (16,539)	
Change in accrued interest payable	8,616	
Change in pension related items	1,222,341	
Change in OPEB related items	37,868	
Amortization of bond premium	1,210	1,253,496

Change in net position of governmental activities		<u>\$ 3,581,714</u>
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The notes to the financial statements are an integral part of this statement.

County of Alleghany, Virginia  
Statement of Net Position  
Proprietary Funds  
June 30, 2025

	Enterprise Fund Water and Sewer Fund
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 2,762,664
Accounts receivable, net of allowance for uncollectibles	536,339
Total current assets	\$ 3,299,003
Noncurrent assets:	
Restricted cash and cash equivalents:	
Customers' deposits	\$ 116,556
Debt reserves (bond covenants)	1,998,775
Total restricted assets	\$ 2,115,331
Capital assets:	
Capital assets, not being depreciated	\$ 152,008
Capital assets, net of accumulated depreciation	36,384,357
Total capital assets	\$ 36,536,365
Total noncurrent assets	\$ 38,651,696
Total assets	\$ 41,950,699
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension related items	\$ 91,114
OPEB related items	6,410
Total deferred outflows of resources	\$ 97,524
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	\$ 432,223
Payroll liabilities	74,882
Customers' deposits	116,556
Accrued interest payable	22,798
Compensated absences - current portion	47,609
Bonds payable - current portion	700,224
Total current liabilities	\$ 1,394,292
Noncurrent liabilities:	
Compensated absences - net of current portion	\$ 15,870
Bonds payable - net of current portion	6,832,341
Net pension liability	87,294
Net OPEB liability	22,859
Total noncurrent liabilities	\$ 6,958,364
Total liabilities	\$ 8,352,656
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension related items	\$ 144,422
OPEB related items	4,127
Total deferred inflows of resources	\$ 148,549
<b>NET POSITION</b>	
Net Investment in capital assets	\$ 29,003,800
Restricted:	
Bond covenants	1,998,775
Unrestricted	2,544,443
Total net position	\$ 33,547,018

The notes to the financial statements are an integral part of this statement.

County of Alleghany, Virginia  
Statement of Revenues, Expenses, and Changes in Net Position  
Proprietary Funds  
For the Year Ended June 30, 2025

	<b>Enterprise Fund</b>
	<b>Water and Sewer Fund</b>
<b>OPERATING REVENUES</b>	
Charges for services:	
Water revenues (serves as security for revenue bonds)	\$ 2,434,443
Sewer revenues (serves as security for revenue bonds)	3,152,161
Penalty	73,016
Miscellaneous	21,703
Total operating revenues	\$ 5,681,323
<b>OPERATING EXPENSES</b>	
Salaries and wages	\$ 573,214
Fringe benefits	123,958
Professional services	805,816
Utilities	338,437
Materials and supplies	431,401
Insurance	49,029
Travel	43,037
Dues and memberships	3,185
Permits	24,344
Rentals and leases	3,059
Repairs and maintenance	409,412
Purchased services	1,546,442
Depreciation	1,225,672
Total operating expenses	\$ 5,577,006
Operating income (loss)	\$ 104,317
<b>NONOPERATING REVENUES (EXPENSES)</b>	
Interest income	\$ 69,628
Connection fees	9,000
Interest expense	(100,053)
Total nonoperating revenues (expenses)	\$ (21,425)
Income before transfers	\$ 82,892
Transfers in	\$ 500,000
Change in net position	\$ 582,892
Net position - beginning, as previously reported	\$ 33,007,111
Restatements	(42,985)
Net position - beginning, as restated	\$ 32,964,126
Net position - ending	\$ 33,547,018

The notes to the financial statements are an integral part of this statement.

County of Alleghany, Virginia  
Statement of Cash Flows  
Proprietary Funds  
For the Year Ended June 30, 2025

	<u>Enterprise Fund Water and Sewer Fund</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from customers and users	\$ 5,661,389
Payments to suppliers	(3,550,949)
Payments to and for employees	(784,699)
Net cash provided by (used for) operating activities	<u>\$ 1,325,741</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Transfers from other funds	\$ 500,000
Net cash provided by (used for) noncapital financing activities	<u>\$ 500,000</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Additions to utility plant	\$ (430,263)
Principal payments on bonds	(714,083)
Connection fees	9,000
Interest expense	(101,747)
Net cash provided by (used for) capital and related financing activities	<u>\$ (1,237,093)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest income	\$ 69,628
Net cash provided by (used for) investing activities	<u>\$ 69,628</u>
Net increase (decrease) in cash and cash equivalents	\$ 658,276
Cash and cash equivalents - beginning - including restricted of \$2,117,092	4,219,719
Cash and cash equivalents - ending - including restricted of \$2,115,331	<u>\$ 4,877,995</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:</b>	
Operating income (loss)	<u>\$ 104,317</u>
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	
Depreciation expense	\$ 1,225,672
(Increase) decrease in accounts receivable	(18,173)
(Increase) decrease in deferred outflows of resources	(9,995)
Increase (decrease) in customer deposits	(1,761)
Increase (decrease) in operating accounts payable	103,213
Increase (decrease) in compensated absences	(34,920)
Increase (decrease) in payroll liabilities	45,142
Increase (decrease) in deferred inflows of resources	(29,985)
Increase (decrease) in net pension liability	(53,702)
Increase (decrease) in net OPEB liability	(4,067)
Total adjustments	<u>\$ 1,221,424</u>
Net cash provided by (used for) operating activities	<u>\$ 1,325,741</u>

The notes to the financial statements are an integral part of this statement.

County of Alleghany, Virginia  
Statement of Fiduciary Net Position  
Fiduciary Funds  
June 30, 2025

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	<u>Custodial Funds</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 1,045,140
Prepaid items	35,416
Receivables:	
Accounts receivable	3,814
Total assets	\$ 1,084,370
<b>LIABILITIES</b>	
Accounts payable	\$ 24,152
Accrued liabilities	3,180
Total liabilities	\$ 27,332
<b>NET POSITION</b>	
Restricted	
AHEDC	\$ 380,725
Social services clients	9,189
United Fire and Rescue Association	651,638
Held for inmates	15,486
Total net position	\$ 1,057,038

The notes to the financial statements are an integral part of this statement.

County of Alleghany, Virginia  
Statement of Changes in Fiduciary Net Position  
Fiduciary Funds  
For the Year Ended June 30, 2025

	<u>Custodial Funds</u>
<b>ADDITIONS</b>	
Contributions and grants	\$ 365,224
Deposits from inmates	233,512
Revenue from the use of money	29,761
Total additions	<u>\$ 628,497</u>
<b>DEDUCTIONS</b>	
Special welfare payments	\$ 41,694
United Fire expenses	14,583
Alleghany Highlands Economic Development payments	278,963
Inmate refunds	224,214
Total deductions	<u>\$ 559,454</u>
Net increase (decrease) in fiduciary net position	\$ 69,043
Net position, beginning of year	987,995
Net position, end of year	<u>\$ 1,057,038</u>

The notes to the financial statements are an integral part of this statement.

COUNTY OF ALLEGHANY, VIRGINIA

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

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**Note 1-Summary of Significant Accounting Policies:**

The financial statements of the County conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies:

A. Financial Reporting Entity

The County of Alleghany, Virginia is a municipal corporation governed by an elected seven-member Board of Supervisors. The accompanying financial statements present the government and its component unit, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. The discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

Blended component units - None

Discretely Presented Component Unit - The component unit column in the financial statements include the financial data of the County's discretely presented component unit. It is reported in a separate column to emphasize that it is legally separate from the County.

The Alleghany Highlands Public Schools operates the elementary and secondary public schools in the County of Alleghany, Virginia and the City of Covington, Virginia. School Board members are appointed by the County of Alleghany, Virginia and the City of Covington, Virginia. The School Board is fiscally dependent upon the County because the County approves all debt issuances of the School Board and provides significant funding to operate the public schools since the School Board does not have separate taxing powers. The School Board is presented as a governmental fund type. The School Board does not issue separate financial statements.

Related Organizations - The County Board appoints board members to outside organizations, but the County's accountability for these organizations does not extend beyond making the appointments.

Jointly Governed Organizations - None

B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

B. Government-wide and fund financial statements (Continued)

The statement of net position is designed to display financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments will report all capital assets in the government-wide statement of net position and will report depreciation expense - the cost of "using up" capital assets - in the statement of activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

C. Measurement focus, basis of accounting, and financial statement presentation

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

*Remainder of this page left blank intentionally.*

**Note 1-Summary of Significant Accounting Policies: (Continued)**

C. Measurement focus, basis of accounting, and financial statement presentation: (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditure on general long-term debt, including lease and subscription liabilities, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease and subscription assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases and subscriptions are reported as other financing sources.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for un-collectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues.

Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the County.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when the government receives cash.

The County reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for and reports all financial resources of the general government, except those required to be accounted for in other funds. The general fund includes the activities of the Law Library, Employee Function, Indoor Plumbing Rehab, Emergency Repair, Drug Asset Forfeiture, Courthouse Security, Children Coping with Divorce, Community Development Block Grant Funds, Asset Forfeiture, Career EMS, and Capital Improvements. Such funds have been merged for financial reporting purposes.

The *special law fund* is a major special revenue fund. It accounts for and reports revenues generated by the Jail that are restricted as to use.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

C. Measurement focus, basis of accounting, and financial statement presentation: (Continued)

The County reports the following major proprietary funds:

The County operates a sewage collection and treatment system and water distribution system. The activities of these systems are accounted for in the Water and Sewer Fund.

Additionally, the County reports the following fund types:

*Fiduciary funds* (Custodial Funds) account for assets held by the government in a trustee capacity or custodian for individuals, private organizations, other governmental units, or other funds. Custodial funds include the Special Welfare, United Fire and Rescue Association, Alleghany Highlands Economic Development Corporation, and Inmate Funds.

The School Board reports the following major fund types:

The *School Operating Fund* is the primary operating fund of the School Board and accounts for and reports all revenues and expenditures applicable to the general operations of the public school system. Revenues are derived primarily from appropriations from the County of Alleghany, Virginia and City of Covington, Virginia and state and federal grants.

The *School Activity Fund* accounts for and reports all funds received from extracurricular school activities, such as entertainment, athletic contests, club dues, fundraisers, etc., and from any and all activities of the individual schools.

The School Board reports the following nonmajor special revenue fund types:

The *Governor's School Fund* accounts for and reports all revenues and expenditures applicable to the general operations of the governor school, including state aid and charges for services.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance

1. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents. Investments totaling \$10,460,465 are reported as cash and cash equivalents in the accompanying financial statements.

2. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

3. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as either "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

4. Property Taxes

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Real estate taxes are payable on December 5<sup>th</sup>. Personal property taxes are due and collectible annually on December 5<sup>th</sup>. The County bills and collects its own property taxes.

5. Allowance for Uncollectible Accounts

The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$328,435 at June 30, 2025 and is comprised of \$100,903 in property taxes, \$100,266 in refuse fees, and \$127,266 in water and sewer billings.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance  
(Continued)

6. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

7. Inventories

All inventories are valued at cost using the weighted average method. Inventories of proprietary funds are recorded as expenses when purchased. Inventories of governmental funds are recorded as expenditures when purchased.

8. Capital Assets

Capital assets are tangible and intangible assets, which include property, plant, equipment, lease, subscription and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets, except for infrastructure assets, are defined by the County and Component Unit School Board as assets with an initial, individual cost of more than \$20,000 and \$5,000, respectively, and an estimated useful life in excess of two years.

As the County and Component Unit School Board constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost (except for intangible right-to-use lease and subscription assets, the measurement of which is discussed in more detail below). The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset's capacity or efficiency or increases its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

*Remainder of this page left blank intentionally.*

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance  
 (Continued)

8. Capital Assets (Continued)

Land and construction in progress are not depreciated. The other tangible and intangible property, plant equipment, lease assets, subscription assets, and infrastructure of the primary government, as well as the component unit, are depreciated/amortized using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Lease land	5
Buildings	40
Building improvements	20 - 40
Land improvements	15 - 40
Infrastructure	20 - 65
Machinery and equipment	5 - 12
Lease machinery and equipment	2 - 5

9. Compensated Absences

A liability for compensated absences for leave time has been recognized that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences - vacation/personal and sick leave. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable. The County, School Board, and Social Services department accrue salary-related payments associated with the payment of vacation/personal and sick.

10. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County’s and School Board’s Retirement Plan and the additions to/deductions from the County’s and School Board’s Retirement Plan’s fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance  
(Continued)

11. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI, HIC, and Teacher HIC, OPEB Plans and the additions to/deductions from the VRS OPEB Plans' fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

12. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

13. Fund Balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called "fund balance." Governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes:

Nonspendable - amounts that are either not in spendable form (such as inventory and prepaids) or are legally or contractually required to be maintained intact (corpus of a permanent fund);

Restricted - amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers;

Committed - amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by the Board of Supervisors prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Board adopts another ordinance to remove or revise the limitation;

**Note 1-Summary of Significant Accounting Policies: (Continued)**

- D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance  
(Continued)

13. Fund Balance (Continued)

Assigned - amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment;

Unassigned - amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

When fund balance resources are available for a specific purpose in more than one classification, it is the County's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The Board of Supervisors establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance. This is typically done through adoption and amendment of the budget. A fund balance commitment, which does not lapse at year end, is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by Board of Supervisors through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

14. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance  
(Continued)

14. Net Position (Continued)

- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

15. Net Position Flow Assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

16. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County only has one item that qualifies for reporting in this category. It is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable, lease related items, opioid settlement receivables are reported in the governmental funds balance sheet. The property tax amount is comprised of uncollected property taxes due prior to June 30<sup>th</sup> and amounts prepaid on taxes due December 5<sup>th</sup> and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, amounts prepaid on taxes due on December 5<sup>th</sup> are reported as deferred inflows of resources. In addition, certain items related pension, OPEB, leases, and opioid settlement receivable are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

- D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance  
(Continued)

17. Leases

The County and School Board has various lease assets and subscription-based IT arrangements (SBITAs) requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases. A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

*Lessor*

The County and School Board recognize leases receivable and deferred inflows of resources in the government wide and governmental fund financial statements. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives).

*Lessee*

The County and School Board recognize lease liabilities and intangible right-to-use lease assets (lease assets) with initial values of \$20,000 and \$5,000, respectively, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease liability is reduced by the principal portion of payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

*Subscriptions*

The County recognizes intangible right-to-use subscription assets (subscription assets) and corresponding subscription liabilities with an initial value of \$20,000, in individually or in the aggregate, in the government-wide financial statements. At the commencement of the subscription, the subscription liability is measured at the present value of payments expected to be made during the subscription liability term (less any contract incentives). The subscription liability is reduced by the principal portion of payments made. The subscription asset is measured at the initial amount of the subscription liability payments made to the SBITA vendor before commencement of the subscription term, and capitalizable implementation costs, less any incentives received from the SBITA vendor at or before the commencement of the subscription term. The subscription asset is amortized over the shorter of the subscription term or the useful life of the underlying IT asset.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

- D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance  
(Continued)

17. Leases (Continued)

*Key Estimates and Judgements*

Lease and subscription-based IT arrangement accounting includes estimates and judgements for determining the (1) rate use to discount the expected lease and subscription payments to present value, (2) lease and subscription term, and (3) lease and subscription payments.

- The County and School Board use the interest rate state in or subscription lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the County and School Board use its estimated incremental borrowing rate as the discount rate for leases and subscriptions.
- The lease and subscription terms include the noncancellable period of the lease or subscription and certain periods covered by options to extend to reflect how long the lease or subscription is expected to be in effect, with terms and conditions carrying by the type of underlying asset.
- Fixed and certain variable payments as well as lease or subscription incentives and certain other payments are included in the measurement of the lease receivable (lessor), lease liability (lessee) or subscription liability.

The County and School Board monitor changes in circumstances that would require a remeasurement or modification of its leases. The County and School Board will remeasure the lease receivable and deferred inflows of resources (lessor), lease asset and liability (lessee) or the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the lease receivable, lease liability or subscription liability.

**Note 2-Stewardship, Compliance, and Accountability:**

- A. Budgetary information

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

1. Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them. All non-fiduciary funds have legally adopted budgets.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
4. Formal budgetary integration is employed as a management control device during the year for the General Fund and Special Revenue Funds. The School Operating Fund is integrated only at the level of legal adoption.

**Note 2-Stewardship, Compliance, and Accountability: (Continued)**

A. Budgetary information

5. The Appropriations Resolution places legal restrictions on expenditures at the fund level. Only the Board of Supervisors can revise the appropriation for each fund. The County Administrator is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts within the school system's categories.
6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. Appropriations lapse on June 30, for all County units. The County's practice is to appropriate Capital Projects by Project. Several supplemental appropriations were necessary during this fiscal year.
8. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to commit that portion of the applicable appropriations, is part of the County's accounting system.

B. Excess of expenditures over appropriations

At June 30, 2025, expenditures were below appropriations for all funds.

C. Deficit fund balance

At June 30, 2025, there were no funds with deficit fund balance.

**Note 3-Deposits and Investments:**

Deposits:

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 3-Deposits and Investments: (Continued)**

Investments:

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements, and the State Treasurer’s Local Government Investment Pool (LGIP). In addition, local governments can investment funds in corporate notes that have received at least two of the following ratings: (i) at least Aa by Moody’s Investors Service, Inc.; (ii) at least AA by Standard & Poor’s; or (iii) at least AA by Fitch Ratings, Inc. At year end, the locality was in compliance with the aforementioned requirements.

The investments, as reported in the financial statements as of June 30, 2025, include negotiable certificate of deposits with an original maturity date over three months and have a balance of \$99,574. LGIP and money market funds are reported in the accompanying financial statements as cash and cash equivalents.

Credit Risk of Debt Securities

The County has not adopted an investment policy for credit risk. The County’s rated debt investments as of June 30, 2025 were rated by Standard & Poor’s (S&P) or Moody’s and the ratings are presented below using the Standard & Poor’s rating scale.

County’s Rated Debt Investments’ Values

Rated Debt Investments	Fair Quality Ratings								
	S&P				Moody’s				
	AAAm	AAA	AA	AA+	Aaa	Aa1	Aa2	Aa3	Unrated
Fidelity money market fund	\$ 1,040,098	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Certificate of deposit	-	-	-	-	-	-	-	-	99,574
LGIP	1,686	-	-	-	-	-	-	-	-
Corporate bonds	-	412,455	100,423	101,115	-	101,729	101,198	100,511	-
Municipal bonds	-	71,367	-	406,861	-	150,002	-	-	-
Government bonds	-	-	-	677,957	98,111	-	-	-	-
VML/VACO Virginia Investment Pool (VIP)	9,320,793	-	-	-	-	-	-	-	-

External Investment Pools

The value of the positions in the external investment pools (Local Government Investment Pool) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participants.

**Note 3-Deposits and Investments: (Continued)**

External Investment Pools (Continued)

The primary government is a participant in the Virginia Investment Pool (VIP). VIP is a Section 115 governmental fund created under the Joint Exercise of Powers statute of the Commonwealth of Virginia to provide political subdivisions with an investment vehicle to pool surplus funds and to invest such funds into one or more investment portfolios under the direction and daily supervision of a professional fund manager. The VIP Trust is governed by a Board of Trustees. The fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The County has measured fair value of the above VACO/VML Investment Pool investment at the net asset value (NAV). VACO/VML VIP allows the County to have the option to have access to withdrawal funds twice a month, with a five-day period notice. Additionally, funds are available to meet unexpected needs such as fluctuations in revenue sources, one-time outlays (disasters, immediate capital needs, state budget cuts, and etc.).

Interest Rate Risk

The County has not adopted an investment policy for interest rate risk. Investments subject to interest rate risk are presented below along with their corresponding maturities.

Investment Maturities (in years)			
Investment Type	Fair Value	1 Year	1-5 Years
Corporate bonds	\$ 917,431	\$ 412,455	\$ 504,976
Municipal bonds	628,230	116,386	511,844
Government bonds	776,068	776,068	-
Certificates of deposit	99,574	99,574	-
Totals	\$ 2,421,303	\$ 1,404,483	\$ 1,016,820

Custodial Credit Risk

At year end, the County was not exposed to any custodial credit risk for deposits or investments. The County limits deposits to those banks fully collateralized under the Commonwealth’s Security for Public Deposits Act. The County policy in regards to investments requires that all investments be held in the County’s name.

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**Note 4-Fair Value Measurements:**

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The County maximizes the use of observable inputs and minimizes the use of unobservable inputs. Observable inputs are inputs that market participants would use in pricing the asset or liability based on market data obtained from independent sources. Unobservable inputs reflect assumptions that market participants would use in pricing the asset or liability based on the best information available in the circumstances. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels as follows:

- Level 1. Quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at a measurement date
- Level 2. Directly or indirectly observable inputs for the asset or liability other than quoted prices
- Level 3. Unobservable inputs that are supported by little or no market activity for the asset or liability

Inputs are used in applying the various valuation techniques and broadly refer to the assumptions that market participants use to make valuation decisions, including assumptions about risk.

The County has the following recurring fair value measurements as of June 30, 2025:

Investment	6/30/2025	Fair Value Measurement Using Quoted Prices in Active Markets for Identical Assets (Level 1)
Corporate bonds	\$ 917,431	\$ 917,431
Municipal bonds	628,230	628,230
Certificates of deposit	99,574	99,574
Government bonds	776,068	776,068
Totals	\$ 2,421,303	\$ 2,421,303

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**Note 5-Due from Other Governmental Units:**

The following amounts represent receivables from other governments at year-end:

	<u>Governmental Activities</u>	<u>Component Unit School Board</u>
<b><u>Local:</u></b>		
City of Covington	\$ 68,093	\$ -
County of Bath	186,705	-
Town of Clifton Forge	134,397	-
<b><u>Commonwealth of Virginia:</u></b>		
Local sales tax	185,316	-
State sales tax	-	478,305
Categorical aid, shared expenses	370,889	-
Other categorical aid	68,587	163,916
Non-categorical aid	44,430	-
Virginia public assistance funds	87,688	-
Community Services Authority	553,870	-
<b><u>Federal government:</u></b>		
Virginia public assistance funds	171,409	-
Categorical aid	14,637	666,696
	<u>\$ 1,886,021</u>	<u>\$ 1,308,917</u>

**Note 6-Transfers and Interfund Obligations:**

Interfund transfers for the year ended June 30, 2025, consisted of the following:

	<u>Transfers In</u>	<u>Transfers Out</u>
Primary Government:		
General Fund	\$ -	\$ 500,000
Water and Sewer Fund	500,000	-
Component Unit-School Board:		
School Operating Fund	39,221	671,503
School Activity Fund	671,503	39,221
Total	<u>\$ 1,210,724</u>	<u>\$ 1,210,724</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in one fund to other fund(s) to finance various programs accounted for in other funds in accordance with budgeting authorization.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 6-Transfers and Interfund Obligations: (Continued)**

Interfund balances at year end represent amounts that have been transferred between funds in a lending or borrowing capacity and are expected to be repaid by current administration. At June 30, 2025, there were no interfund balances.

**Note 7-Component-Unit Obligations and Contributions:**

Primary government contributions to the component unit for the year ended June 30, 2025, consisted of the following:

Component Unit:	
School Board	<u>\$ 5,798,865</u>

At June 30, 2025, there were no component unit obligation.

**Note 8-Long-Term Obligations:**

**Primary Government - Governmental Activities Obligations:**

The following is a summary of long-term obligation transactions of the County for the year ended June 30, 2025.

	Balance July 1, 2024, as restated	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2025
Direct borrowings and placements:				
General obligation bonds	\$ 577,807	\$ -	\$ (187,858)	\$ 389,949
Notes payable	1,705,605	1,469,395	-	3,175,000
Premium on issuance	2,196	-	(1,210)	986
Financed purchases	6,871,165	1,800,000	(920,208)	7,750,957
Lease liabilities	871,283	659,411	(330,116)	1,200,578
Compensated absences*	588,322	16,539	-	604,861
Net pension liability	2,305,834	4,915,348	(5,643,098)	1,578,084
Net OPEB liability	440,338	162,379	(189,474)	413,243
Total	\$ 13,362,550	\$ 9,023,072	\$ (7,271,964)	\$ 15,113,658

\*The change in the compensated absences liability is presented as a net change.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

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**Note 8-Long-Term Obligations: (Continued)**

Primary Government - Governmental Activities Obligations: (Continued)

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Direct Borrowings and Placements		Lease Liabilities	
	Principal	Interest	Principal	Interest
2026	\$ 1,086,809	\$ 308,620	\$ 290,852	\$ 47,915
2027	1,096,558	274,269	296,965	35,851
2028	909,273	244,014	310,775	22,781
2029	919,853	217,893	255,526	9,282
2030	930,857	191,348	46,460	1,404
2031-2034	6,372,556	346,226	-	-
Totals	\$ 11,315,906	\$ 1,582,370	\$ 1,200,578	\$ 117,233

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COUNTY OF ALLEGHANY, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 8-Long-Term Obligations: (Continued)**

**Primary Government - Governmental Activities Obligations: (Continued)**

Details of long-term obligations:

	Interest Rates	Issue Date	Final Maturity Date	Amount of Original Issue	Balance Governmental Activities	Amount Due Within One Year
<b>Direct Borrowings and Placements:</b>						
VPSA GO Bond - Series 2006	4.225% to 5.100%	11/1/06	2027	\$ 3,205,141	\$ 389,949	\$ 192,489
Note payable - 2022A	5.60%	3/3/22	2032	3,175,000	3,175,000	-
Premium on Issuance	n/a	n/a	n/a	n/a	986	738
Financed purchase	4.0816%	12/13/24	2034	1,800,000	1,618,279	152,405
Financed purchase	2.4095%	10/5/17	2033	7,640,000	5,165,000	650,000
Financed purchase	3.8359%	3/21/19	2034	1,450,000	967,678	91,915
<b>Total Direct Borrowings and Placements</b>					<b>\$ 11,316,892</b>	<b>\$ 1,087,547</b>
<b>Lease Liabilities:</b>						
Cell Tower Lease <sup>(1)</sup>	3.50%	10/1/18	2029	\$ 296,621	\$ 121,350	\$ 34,413
Cell Tower Lease <sup>(1)</sup>	3.00%	12/1/18	2029	278,283	117,152	31,822
Cell Tower Lease <sup>(1)</sup>	1.50%	7/1/20	2030	194,861	102,026	20,260
Vehicle <sup>(1)</sup>	7.02%	10/1/20	2026	35,214	2,057	2,057
Vehicle <sup>(1)</sup>	7.02%	10/1/20	2026	35,214	2,057	2,057
Vehicle <sup>(1)</sup>	7.02%	10/1/20	2026	35,214	2,057	2,057
Vehicle <sup>(1)</sup>	7.02%	10/1/20	2026	35,214	2,057	2,057
Vehicle <sup>(1)</sup>	7.02%	10/1/20	2026	35,214	2,057	2,057
Postage Machine	0.73%	3/1/22	2028	17,522	5,908	3,536
Copier	3.38%	12/15/22	2028	7,461	3,753	1,516
Copier	2.41%	3/2/23	2028	24,388	13,344	4,904
Cell Tower Lease	2.00%	6/1/24	2024	194,361	155,278	37,330
Vehicle	13.46%	3/1/24	2029	46,176	36,300	8,205
Vehicle	7.23%	3/1/24	2029	48,602	37,079	9,161
Vehicle	13.45%	3/1/24	2029	48,602	38,205	8,638
Cell Tower Lease	2.00%	7/1/24	2029	194,361	158,349	37,201
Cell Tower Lease	2.00%	7/1/24	2029	194,361	158,349	37,201
Vehicle	14.00%	3/13/25	2030	33,300	31,362	5,120
Vehicle	14.00%	3/13/25	2030	33,300	31,362	5,120
Vehicle	14.00%	3/13/25	2030	33,746	31,782	5,189
Vehicle	14.00%	3/13/25	2030	33,300	31,362	5,120
Copier	2.75%	10/18/24	2030	15,941	13,656	3,071
Postage Machine	2.75%	3/1/25	2030	36,368	34,018	6,927
Cell Tower Lease	3.00%	7/1/24	2029	84,734	69,658	15,833
<b>Total Lease Liabilities</b>					<b>\$ 1,200,578</b>	<b>\$ 290,852</b>
<b>Other Obligations:</b>						
Compensated Absences	n/a	n/a	n/a	n/a	\$ 604,861	\$ 453,646
Net Pension Liability	n/a	n/a	n/a	n/a	1,578,084	-
Net OPEB Liability	n/a	n/a	n/a	n/a	413,243	-
<b>Total Other Obligations</b>					<b>\$ 2,596,188</b>	<b>\$ 453,646</b>
<b>Total Long-term obligations</b>					<b>\$ 15,113,658</b>	<b>\$ 1,832,045</b>

<sup>(1)</sup> The lease issue date and amount of original issue are from the onset of the lease agreement. The amounts included in the GASB Statement No. 87 implementation are as of July 1, 2021, the date of implementation. Original information is included for informational purposes only.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 8-Long-Term Obligations: (Continued)**

Primary Government - Governmental Activities Obligations: (Continued)

For the governmental activities, compensated absences, net OPEB liability, and net pension liability are generally liquidated by the General Fund.

The County’s VPSA Bonds is subject to the state aid intercept program. Under terms of the program, the County’s State aid is redirected to bond holders to cure any event(s) of default.

In an event of default occurs with VPSA bonds, the principal of the bond(s) may be declared immediately due and payable to the register owner of the bond(s) by written notice to the County.

In an event of default occurs with the 2022A note payable, the bank is entitled to take possession of the real estate located at 100 Falling Spring Circle, and any/all improvements related to same. The bank is also entitled to any leases the government has entered into relating to the aforementioned real estate. This meaning, that the bank will takeover any existing leases in the event of default and be entitled to the associated lease revenues. Additionally, in an event of default, the bank is entitled to future lease revenue.

Primary Government - Business-type Activities:

The following is a summary of long-term obligation transactions of the Enterprise Fund for the year ended June 30, 2025.

	Balance July 1, 2024, as restated	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2025
Direct borrowings and placements:				
Revenue bonds	\$ 8,246,648	\$ -	\$ (714,083)	\$ 7,532,565
Compensated absences*	98,399	-	(34,920)	63,479
Net pension liability	140,996	270,540	(324,242)	87,294
Net OPEB liability	26,926	8,723	(12,790)	22,859
 Total	 \$ 8,512,969	 \$ 279,263	 \$ (1,086,035)	 \$ 7,706,197

\*The change in the compensated absences liability is presented as a net change.

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**Note 8-Long-Term Obligations: (Continued)**

Primary Government - Business-type Activities: (Continued)

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Direct Borrowings and Placements	
	Principal	Interest
2026	\$ 700,224	\$ 98,675
2027	705,332	93,567
2028	710,552	88,347
2029	630,684	83,011
2030	550,934	77,556
2031-2035	2,183,038	301,571
2036-2040	1,115,258	158,615
2041-2045	459,900	81,304
2046-2050	447,195	29,385
2051	29,448	134
Totals	\$ 7,532,565	\$ 1,012,165

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COUNTY OF ALLEGHANY, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 8-Long-Term Obligations: (Continued)**

**Primary Government - Business-type Activities: (Continued)**

Details of long-term obligations:

	Interest Rates	Issue Date	Final Maturity Date	Amount of Original Issue	Balance Business-type Activities	Amount Due Within One Year
Direct Borrowings and Placements:						
Revenue Bonds						
Rural Development Bond	4.50%	2/13/01	2039	\$ 463,000	\$ 244,934	\$ 13,843
Rural Development Bond	2.25%	11/9/10	2051	2,429,000	1,837,930	54,517
VRA Bond	0.00%	12/8/10	2020	4,385,649	1,534,977	219,282
VRA Bond	3.00%	10/18/12	2044	563,500	377,826	17,047
VRA Bond	1.45%	10/22/15	2038	3,733,313	2,419,380	186,146
VRA Bond	0.00%	2/28/07	2029	3,408,175	596,431	170,409
VRA Bond*	0.00%	2/11/20	2041	779,606	521,087	38,980
Total Revenue Bonds					<u>\$ 7,532,565</u>	<u>\$ 700,224</u>
Other Obligations:						
Compensated Absences	n/a	n/a	n/a	n/a	\$ 63,479	\$ 47,609
Net Pension Liability	n/a	n/a	n/a	n/a	87,294	-
Net OPEB Liability	n/a	n/a	n/a	n/a	22,859	-
Total Other Obligations					<u>\$ 173,632</u>	<u>\$ 47,609</u>
Total Long-term obligations					<u>\$ 7,706,197</u>	<u>\$ 747,833</u>

\*As of June 30, 2025, only \$696,498 has been drawn down.

For the business-type activities, compensated absences, net OPEB liability, and net pension liability are generally liquidated by the Water and Sewer Fund.

VRA bonds require that the County maintain a debt service coverage ratio of at least 1.15. For the year ending June 30, 2025, the County was in compliance with this requirement.

In an event of default occurs with VRA and Rural Development bonds, the principal of the bond(s) may be declared immediately due and payable to the register owner of the bond(s) by written notice to the County.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 9-Long-term Obligations-Component Unit School Board:**

Discretely Presented Component Unit-School Board-Obligations:

The following is a summary of long-term obligation transactions of the Component Unit School Board for the year ended June 30, 2025.

	Balance July 1, 2024, as restated	Increases	Decreases	Balance June 30, 2025
Direct borrowings and placements:				
Financed purchases	\$ 11,002	\$ -	\$ (11,002)	\$ -
Lease liabilities	1,087	197,612	(44,552)	154,147
Compensated absences*	2,664,318	895,664	-	3,559,982
Net OPEB liabilities	5,879,044	2,704,451	(3,008,736)	5,574,759
Net pension liabilities	18,525,496	15,470,352	(16,810,248)	17,185,600
 Total	 \$ 27,080,947	 \$ 19,268,079	 \$ (19,874,538)	 \$ 26,474,488

\*The change in the compensated absences liability is presented as a net change.

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Lease Liabilities	
	Principal	Interest
2026	\$ 48,314	\$ 4,294
2027	49,907	2,700
2028	51,554	1,054
2029	4,372	12
Totals	\$ 154,147	\$ 8,060

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 9-Long-term Obligations-Component Unit School Board: (Continued)**

Discretely Presented Component Unit-School Board-Obligations: (Continued)

Details of long-term obligations:

	Interest Rates	Issue Date	Final Maturity Date	Amount of Original Issue	Total Amount	Amount Due Within One Year
Lease liabilities:						
Copier Lease	0.61%	8/15/24	2029	\$ 197,612	\$ 154,147	\$ 48,314
Other Obligations:						
Compensated Absences	n/a	n/a	n/a	n/a	\$ 3,559,982	\$ 2,669,987
Net Pension Liability	n/a	n/a	n/a	n/a	17,185,600	-
Net OPEB Liabilities	n/a	n/a	n/a	n/a	5,574,759	-
Total Other Obligations					\$ 26,320,341	\$ 2,669,987
Total Long-term obligations					\$ 26,474,488	\$ 2,718,301

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**Note 10-Pension Plans:**

**Plan Description**

All full-time, salaried permanent employees of the County and (nonprofessional) employees of the public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. However, several entities whose financial information is not included in the primary government report participate in the VRS plan through the County of Alleghany and the participating entities report their proportionate information on the basis of a cost-sharing plan. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

***Benefit Structures***

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

**Note 10-Pension Plans: (Continued)**

***Benefit Structures (Continued)***

- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

***Average Final Compensation and Service Retirement Multiplier***

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

***Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits***

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

***Contributions***

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The County's contractually required employer contribution rate for the year ended June 30, 2025 was 12.41% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

**Note 10-Pension Plans: (Continued)**

**Contributions (Continued)**

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$1,369,470 and \$1,234,829 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$47,294 for the County for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$33,572 for the County for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$4,729,400 for the County for the year ended June 30, 2025.

**Net Pension Liability**

At June 30, 2025, the County reported a liability of \$1,665,378 for its proportionate share of the net pension liability. The County's net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. In order to allocate the net pension liability to all employers included in the plan, the County is required to determine its proportionate share of the net pension liability. Contributions as of June 30, 2024 and 2023 was used as a basis for allocation to determine the County's proportionate share of the net pension liability. At June 30, 2024 and 2023, the County's proportion was 100.0000% and 99.4916%, respectively.

**Actuarial Assumptions - General Employees**

The total pension liability for General Employees in the Alleghany County's Retirement Plan and the Component Unit School Board's (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

**Mortality rates:**

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Note 10-Pension Plans: (Continued)**

**Actuarial Assumptions - General Employees (Continued)**

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Note 10-Pension Plans: (Continued)**

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits***

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the Alleghany County's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

**Note 10-Pension Plans: (Continued)**

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (Continued)***

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**Note 10-Pension Plans: (Continued)**

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (Continued)***

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

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**Note 10-Pension Plans: (Continued)**

***Long-Term Expected Rate of Return***

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Long-Term Target Asset Allocation</u>	<u>Arithmetic Long-term Expected Rate of Return</u>	<u>Weighted Average Long-term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u>100.00%</u>		<u>7.07%</u>
		Expected arithmetic nominal return**	<u>7.07%</u>

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Note 10-Pension Plans: (Continued)**

***Discount Rate***

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate was 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. Through the fiscal year ended June 30, 2024, the rate contributed by the school division for the VRS Teacher Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 112% of the actuarially determined contribution rate. From July 1, 2024 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

***Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following presents the County's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>Rate</b>		
	<b>1% Decrease</b>	<b>Current Discount</b>	<b>1% Increase</b>
	<b>(5.75%)</b>	<b>(6.75%)</b>	<b>(7.75%)</b>
County's proportionate share of the County Retirement Plan Net Pension Liability (Asset)	\$ 8,458,201	\$ 1,665,378	\$ (2,420,233)

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2025, the County recognized pension expense of \$47,603. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

**Note 10-Pension Plans: (Continued)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)***

At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Primary Government</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 569,111	\$ 490,784
Changes in proportion and differences between employer contributions and proportionate share of contributions	41,359	31,004
Net difference between projected and actual earnings on pension plan investments	-	1,224,836
Employer contributions subsequent to the measurement date	<u>1,369,470</u>	<u>-</u>
Total	<u>\$ 1,979,940</u>	<u>\$ 1,746,624</u>

\$1,369,470 reported as deferred outflows of resources related to pensions resulting from the County’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	<u>Primary Government</u>
2026	\$ (1,196,073)
2027	556,818
2028	(235,981)
2029	(260,918)

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**Note 10-Pension Plans: (Continued)**

***Pension Plan Data***

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report-pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

**Component Unit School Board (Nonprofessional)**

Additional information related to the plan description, plan contribution requirements, actuarial assumptions, long-term expected rate of return, and discount rate is included in the first section of this note.

***Employees Covered by Benefit Terms***

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b>Component Unit School Board Nonprofessional</b>
Inactive members or their beneficiaries currently receiving benefits	116
Inactive members:	
Vested inactive members	18
Non-vested inactive members	31
Inactive members active elsewhere in VRS	16
Total inactive members	65
Active members	92
Total covered employees	273

***Contributions***

The Component Unit School Board’s contractually required employer contribution rate for nonprofessional employees for the year ended June 30, 2025 was 4.76% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Nonprofessional) (Continued)**

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$148,418 and \$131,893 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$18,500 for the School Board for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$9,217 for the School Board for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$1,850,000 for the School Board for the year ended June 30, 2025.

***Net Pension Asset***

The net pension asset (NPA) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The Component Unit School Board's (nonprofessional) net pension asset was measured as of June 30, 2023. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2022 rolled forward to the measurement date of June 30, 2023.

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**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Nonprofessional) (Continued)**

***Changes in Net Pension Liability (Asset)***

	Component Unit-School Board (nonprofessional)		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 15,255,593	\$ 15,740,277	\$ (484,684)
Changes for the year:			
Service cost	\$ 206,098	\$ -	\$ 206,098
Interest	1,008,743	-	1,008,743
Differences between expected and actual experience	189,760	-	189,760
Contributions - employer	-	135,597	(135,597)
Contributions - employee	-	119,066	(119,066)
Net investment income	-	1,488,420	(1,488,420)
Benefit payments	(1,034,692)	(1,034,692)	-
Administrative expenses	-	(9,819)	9,819
Other changes	-	314	(314)
Net changes	\$ 369,909	\$ 698,886	\$ (328,977)
Balances at June 30, 2024	\$ 15,625,502	\$ 16,439,163	\$ (813,661)

***Sensitivity of the Net Pension Asset to Changes in the Discount Rate***

The following presents the net pension asset of the Component Unit School Board (nonprofessional) using the discount rate of 6.75%, as well as what the Component Unit School Board's (nonprofessional) net pension asset would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
Component Unit School Board (nonprofessional) Net Pension Liability (Asset)	\$ 733,119	\$ (813,661)	\$ (2,134,104)

**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Nonprofessional) (Continued)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2025, the Component Unit School Board (nonprofessional) recognized pension expense of \$1,485,418. At June 30, 2025, the Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Component Unit School Board (nonprofessional)</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
	<u>                    </u>	<u>                    </u>
Differences between expected and actual experience	\$ 493,707	\$ -
Net difference between projected and actual earnings on pension plan investments	-	481,412
Employer contributions subsequent to the measurement date	<u>148,418</u>	<u>-</u>
Total	<u>\$ 642,125</u>	<u>\$ 481,412</u>

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**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Nonprofessional) (Continued)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions: (Continued)***

\$148,418 reported as deferred outflows of resources related to pensions resulting from the Component Unit School Board’s (nonprofessional) contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Asset in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	<u>Component Unit School Board (nonprofessional)</u>
2026	\$ 119,300
2027	84,524
2028	(101,011)
2029	(90,518)

**Component Unit School Board (Professional)**

***Plan Description***

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system).

Additional Information regarding the plan description is included in the first section of this note.

***Contributions***

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division’s contractually required employer contribution rate for the year ended June 30, 2025 was 14.21% of covered employee compensation. This was the General Assembly approved rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$2,910,158 and \$3,087,777 for the years ended June 30, 2025 and June 30, 2024, respectively.

**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Professional) (Continued)**

***Contributions (Continued)***

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$71,765 for the School Board for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$62,228 for the School Board for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$7,176,500 for the School Board for the year ended June 30, 2025.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2025, the school division reported a liability of \$17,185,600 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2024, and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024 the school division's proportion was 0.1831% as compare to 0.1833% at June 30, 2023.

For the year ended June 30, 2025, the school division recognized pension expense of \$2,811,328. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2022 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

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**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Professional) (Continued)**

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions: (Continued)***

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Component Unit School Board (professional)</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 2,981,459	\$ 353,863
Net difference between projected and actual earnings on pension plan investments	-	2,365,608
Changes of assumptions	311,942	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	3,007,040	3,982,399
Employer contributions subsequent to the measurement date	2,910,158	-
Total	<u>\$ 9,210,599</u>	<u>\$ 6,701,870</u>

\$2,910,158 reported as deferred outflows of resources related to pensions resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	<u>Component Unit School Board (professional)</u>
2026	\$ (1,605,742)
2027	1,217,380
2028	201,622
2029	(214,689)

**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Professional) (Continued)**

***Actuarial Assumptions***

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the standard rates

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**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Professional) (Continued)**

***Actuarial Assumptions (Continued)***

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

***Net Pension Liability***

The net pension liability (NPL) is calculated separately for each system and represents that particular system’s total pension liability determined in accordance with GASB Statement No. 67, less that system’s fiduciary net position. As of June 30, 2024, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

		<b><u>Teacher Employee Retirement Plan</u></b>
Total Pension Liability	\$	60,622,260
Plan Fiduciary Net Position		51,235,326
Employers' Net Pension Liability (Asset)	\$	<u>9,386,934</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		84.52%

**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (professional) (Continued)**

***Net Pension Liability (Continued)***

The total pension liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System’s notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

***Sensitivity of the School Division’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following presents the school division’s proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)

School division's proportionate  
 share of the VRS Teacher  
 Employee Retirement Plan

Net Pension Liability (Asset)	\$	31,927,476	\$	17,185,600	\$	5,112,472
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***Pension Plan Fiduciary Net Position***

Detailed information about the VRS Teacher Retirement Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 10-Pension Plans: (Continued)**

**Primary Government and Component Unit School Board**

***Aggregate Pension Information***

The following is a summary of deferred outflows, deferred inflows, net pension liabilities (asset), and pension expense for the year ended June 30, 2025.

	Primary Government				Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net Pension Liability (Asset)	Pension Expense	Deferred Outflows	Deferred Inflows	Net Pension Liability (Asset)	Pension Expense
VRS Pension Plans:								
Primary Government	\$ 1,979,940	\$ 1,746,624	\$ 1,665,378	\$ 47,603	\$ -	\$ -	\$ -	\$ -
School Board Nonprofessional	-	-	-	-	642,125	481,412	(813,661)	1,485,418
School Board Professional	-	-	-	-	9,210,599	6,701,870	17,185,600	2,811,328
Totals	\$ 1,979,940	\$ 1,746,624	\$ 1,665,378	\$ 47,603	\$ 9,852,724	\$ 7,183,282	\$ 16,371,939	\$ 4,296,746

**Note 11-Other Postemployment Benefits - Health Insurance:**

**Component Unit School Board:**

***Plan Description***

In addition to the pension benefits described in Note 10, the Component Unit School Board administers a single-employer defined benefit healthcare plan, The Alleghany County Public Schools Plan. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the Component Unit School Board’s pension plans. The plan does not issue a publicly available financial report.

***Benefits Provided***

The Component Unit School Board administers a single-employer healthcare plan (“the Plan”). The Plan provides for participation by eligible retirees of the School Board and their dependents in the health insurance programs available to School Board employees. The Plan will provide retiring employees the option to continue health insurance offered by the School Board. An eligible School Board retiree may receive this benefit until the retiree is eligible to receive Medicare. To be eligible for this benefit a retiree must have a minimum of 15 years of service with the Virginia Retirement System. The benefits, employee contributions and the employer contributions are governed by the School Board and can be amended through School Board action.

***Plan Membership***

At June 30, 2025 (measurement date), the following employees were covered by the benefit terms:

Total active employees	432
Total retirees	8
Total spouses of retirees	2
Total	<u>442</u>

**Note 11-Other Postemployment Benefits - Health Insurance: (Continued)**

**Component Unit School Board: (Continued)**

***Contributions***

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the Component Unit School Board. The amount paid by the Component Unit School Board for OPEB as the benefits came due during the year ended June 30, 2025 was \$91,630.

***Total OPEB Liability***

The Component Unit School Board's total OPEB liability was measured as of June 30, 2025. The total OPEB liability was determined by an actuarial valuation as of July 1, 2024.

***Actuarial Assumptions***

The total OPEB liability in the July 1, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50% per year as of June 30, 2024 2.50% per year as of June 30, 2025
Salary Increases	The salary increase rate consist of an inflation of 2.50%, a productivity component of 1.00%, and a variable merit component that is dependent on years of services.
Discount Rate	3.93% as of June 30, 2024 5.20% as of June 30, 2025

The mortality rates for pre-retirement are based on the Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males. Base rates are projected generationally with a Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates. 5% of deaths are assumed to be service-related.

The mortality rates for post-retirement are based on Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females. Base rates are projected generationally with a Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The mortality rates for post-disablement are based on the Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females. Base rates are projected generationally with a Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.



**Note 11-Other Postemployment Benefits - Health Insurance: (Continued)**

**Component Unit School Board: (Continued)**

***Sensitivity of the Total OPEB Liability to Changes in the Discount Rate***

The following amounts present the total OPEB liability of the Component Unit School Board, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.20%) or one percentage point higher (6.20%) than the current discount rate:

Rate		
1% Decrease (4.20%)	Current Discount Rate (5.20%)	1% Increase (6.20%)
\$ 2,580,396	\$ 2,423,749	\$ 2,275,347

***Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates***

The following presents the total OPEB liability of the Component Unit School Board, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (5.10% decreasing to an ultimate rate of 2.90%) or one percentage point higher (7.10% decreasing to an ultimate rate of 4.90%) than the current healthcare cost trend rates:

Rates		
Healthcare Cost		
1% Decrease (5.10% decreasing to 2.90%)	Trend (6.10% decreasing to 3.90%)	1% Increase (7.10% decreasing to 4.90%)
\$ 2,205,133	\$ 2,423,749	\$ 2,672,422

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources***

For the year ended June 30, 2025, the Component Unit School Board recognized OPEB expense in the amount of \$257,687. At June 30, 2025, the Component Unit School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 180,818	\$ 8,025
Changes in assumptions	157,431	214,051
Total	<u>\$ 338,249</u>	<u>\$ 222,076</u>

**Note 11-Other Postemployment Benefits - Health Insurance: (Continued)**

**Component Unit School Board: (Continued)**

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources  
 (Continued)***

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ 54,401
2027	56,609
2028	28,606
2029	(10,646)
2030	(6,813)
Thereafter	(5,984)

Additional disclosures on changes in total OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan):**

***Plan Description***

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***Eligible Employees***

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

***Benefit Amounts***

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.

***Contributions***

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% x 60%) and the employer component was 0.47% (1.18% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025 was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability.

Contributions to the GLI Plan from the County were \$51,875 and \$54,191 for the years ended June 30, 2025 and June 30, 2024, respectively.

Contributions to the GLI Plan from the Component Unit School Board (nonprofessional) were \$14,687 and \$14,439 for the years ended June 30, 2025 and June 30, 2024, respectively.

Contributions to the GLI Plan from the Component Unit School Board (professional) were \$96,380 and \$104,909 for the years ended June 30, 2025 and June 30, 2024, respectively.

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB***

***County of Alleghany, Virginia GLI Plan***

At June 30, 2025, the entity reported a liability of \$436,102 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.0391% as compared to 0.0389% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$7,230. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

***Component Unit School Board (nonprofessional) GLI Plan***

At June 30, 2025, the entity reported a liability of \$116,167 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.0104% as compared to 0.0104% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$(931). Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

***Component Unit School Board (professional) GLI Plan***

At June 30, 2025, the entity reported a liability of \$844,307 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.0757% as compared to 0.0768% at June 30, 2023.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)***

***Component Unit School Board (professional) GLI Plan (Continued)***

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$(22,106). Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Primary Government		Component Unit School Board (nonprofessional)		Component Unit School Board (professional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 68,783	\$ 10,653	\$ 18,322	\$ 2,838	\$ 133,167	\$ 20,624
Net difference between projected and actual earnings on GLI OPEB plan investments	-	36,759	-	9,792	-	71,166
Change in assumptions	2,486	21,612	662	5,757	4,813	41,842
Changes in proportionate share	6,756	9,704	14,843	24,666	193,403	285,279
Employer contributions subsequent to the measurement date	51,875	-	14,687	-	96,380	-
Total	<u>\$ 129,900</u>	<u>\$ 78,728</u>	<u>\$ 48,514</u>	<u>\$ 43,053</u>	<u>\$ 427,763</u>	<u>\$ 418,911</u>

\$51,875, \$14,687, and \$96,380 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer’s contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended June 30	Primary Government	Component Unit School Board (nonprofessional)	Component Unit School Board (professional)
2026	\$ (22,386)	\$ (8,252)	\$ (70,359)
2027	7,414	(730)	(10,752)
2028	1,350	(1,567)	(14,402)
2029	6,291	(501)	(3,015)
2030	6,628	1,824	11,000

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)***

***Actuarial Assumptions***

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Teachers	3.50%-5.95%
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Teachers**

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males asset forward 1 year; 105 % of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disables Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**Actuarial Assumptions: (Continued)**

**Mortality Rates - Teachers (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males et forward 2 years; 95% of rates for females set forward 1 year

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighed Safety Contingent Annuitant Rates projected generationally

**Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**Actuarial Assumptions: (Continued)**

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**Actuarial Assumptions: (Continued)**

**Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**NET GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan is as follows (amounts expressed in thousands):

	<b>GLI OPEB Plan</b>
Total GLI OPEB Liability	\$ 4,196,055
Plan Fiduciary Net Position	3,080,133
GLI Net OPEB Liability (Asset)	<u>\$ 1,115,922</u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	73.41%

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**NET GLI OPEB Liability (Continued)**

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

**Long-Term Expected Rate of Return**

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Long-Term Target Asset Allocation</u>	<u>Arithmetic Long-term Expected Rate of Return</u>	<u>Weighted Average Long-term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u>100.00%</u>		<u>7.07%</u>
		Expected arithmetic nominal return**	<u>7.07%</u>

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***Discount Rate***

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

***Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate***

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
County's proportionate share of the GLI Plan Net OPEB Liability	\$ 678,196	\$ 436,102	\$ 240,523
Component Unit School Board's (nonprofessional) proportionate share of the GLI Plan Net OPEB Liability	\$ 180,656	\$ 116,167	\$ 64,070
Component Unit School Board's (professional) proportionate share of the GLI Plan Net OPEB Liability	\$ 1,313,006	\$ 844,307	\$ 465,659

**Note 12-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***GLI Plan Fiduciary Net Position***

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan):**

***Plan Description***

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below:

***Eligible Employees***

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

***Benefit Amounts***

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

**Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***HIC Plan Notes***

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

***Contributions***

The contribution requirements for active employees is governed by §51.1-1401(E) of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2025 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher HIC Plan were \$247,804 and \$234,852 for the years ended June 30, 2025 and June 30, 2024, respectively.

***Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB***

At June 30, 2025, the school division reported a liability of \$2,093,572 for its proportionate share of the VRS Teacher Employee HIC Program Net OPEB Liability. The Net VRS Teacher Employee HIC OPEB Liability was measured as of June 30, 2024 and the total VRS Teacher Employee HIC OPEB liability used to calculate the Net VRS Teacher Employee HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division's proportion of the VRS Teacher Employee Health Insurance Credit was 0.1812% as compared to 0.1814% at June 30, 2023.

For the year ended June 30, 2025, the school division recognized VRS Teacher Employee HIC OPEB expense of \$71,133. Since there was a change in proportionate share measurement dates, a portion of the VRS Teacher Employee HIC Net OPEB expense was related to deferred amounts from changes in proportionate share and differences between actual and expected contributions.

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**Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB (Continued)***

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC Program OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ 99,188
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	-	7,447
Change in assumptions	36,066	-
Change in proportionate share and differences between actual and expected contributions	480,633	694,942
Employer contributions subsequent to the measurement date	247,804	-
Total	\$ 764,503	\$ 801,577

\$247,804 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (88,098)
2027	(64,664)
2028	(60,687)
2029	(43,684)
2030	(23,776)
Thereafter	(3,969)

**Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***Actuarial Assumptions***

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Teachers**

Pre-Retirement:

Pub-2010 Amount Weighted Teacher Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

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**Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

**Actuarial Assumptions:(Continued)**

**Mortality Rates - Teachers: (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Net Teacher Employee HIC OPEB Liability**

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2024, NOL amounts for the VRS Teacher Employee HIC Plan are as follows (amounts expressed in thousands):

	<b>Teacher Employee HIC OPEB Plan</b>
Total Teacher Employee HIC OPEB Liability	\$ 1,478,105
Plan Fiduciary Net Position	322,457
Teacher Employee Net HIC OPEB Liability (Asset)	<u>\$ 1,155,648</u>
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability	21.82%

**Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***Net Teacher Employee HIC OPEB Liability (Continued)***

The total Teacher Employee HIC OPEB liability is calculated by the System’s actuary, and the plan’s fiduciary net position is reported in the System’s financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

***Long-Term Expected Rate of Return***

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Long-Term Target Asset Allocation</u>	<u>Arithmetic Long-term Expected Rate of Return</u>	<u>Weighted Average Long-term Expected Rate of Return*</u>
Public Equity	32.00%	5.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	5.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Note 13-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***Discount Rate***

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2024 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

***Sensitivity of the School Division’s Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate***

The following presents the school division’s proportionate share of the VRS Teacher Employee HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan Net HIC OPEB Liability	\$ 2,380,914	\$ 2,093,572	\$ 1,850,024

***Teacher Employee HIC OPEB Fiduciary Net Position***

Detailed information about the VRS Teacher Employee HIC Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

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**Note 14-Health Insurance Credit (HIC) Plan-Component Unit School Board (nonprofessional) (OPEB Plan):**

***Plan Description***

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. Effective July 1, 2017, all full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

***Eligible Employees***

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

***Benefit Amounts***

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

***HIC Plan Notes***

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

**Note 14-Health Insurance Credit (HIC) Plan-Component Unit School Board (nonprofessional) (OPEB Plan): (Continued)**

***Employees Covered by Benefit Terms***

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	27
Vested inactive members	2
Active elsewhere in VRS	15
Active members	92
Total covered employees	<u>136</u>

***Contributions***

The contribution requirements for active employees is governed by §51.1-1402(E) of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The Component Unit School Board’s (nonprofessional) contractually required employer contribution rate for the year ended June 30, 2025 was 0.62% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the Component Unit School Board (nonprofessional) to the HIC Plan were \$19,332 and \$22,154 for the year ended June 30, 2025 and June 30, 2024, respectively.

***Net HIC OPEB Liability***

The Component Unit School Board’s (nonprofessional) net HIC OPEB liability was measured as of June 30, 2024. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

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**Note 14-Health Insurance Credit (HIC) Plan-Component Unit School Board (nonprofessional) (OPEB Plan): (Continued)**

***Actuarial Assumptions***

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

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**Note 14-Health Insurance Credit (HIC) Plan-Component Unit School Board (nonprofessional) (OPEB Plan): (Continued)**

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

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**Note 14-Health Insurance Credit (HIC) Plan-Component Unit School Board (nonprofessional) (OPEB Plan): (Continued)**

**Long-Term Expected Rate of Return**

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

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**Note 14-Health Insurance Credit (HIC) Plan-Component Unit School Board (nonprofessional) (OPEB Plan): (Continued)**

**Discount Rate**

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the HIC OPEB was 100% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

**Changes in Net HIC OPEB Liability**

	Increase (Decrease)		
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 212,261	\$ 89,205	\$ 123,056
Changes for the year:			
Service cost	\$ 2,355	\$ -	\$ 2,355
Interest	14,095	-	14,095
Differences between expected and actual experience	(11,270)	-	(11,270)
Contributions - employer	-	22,155	(22,155)
Net investment income	-	9,248	(9,248)
Benefit payments	(11,617)	(11,617)	-
Administrative expenses	-	(131)	131
Net changes	\$ (6,437)	\$ 19,655	\$ (26,092)
Balances at June 30, 2024	\$ 205,824	\$ 108,860	\$ 96,964

**Note 14-Health Insurance Credit (HIC) Plan-Component Unit School Board (nonprofessional) (OPEB Plan): (Continued)**

***Sensitivity of the Component Unit School Board’s (nonprofessional) HIC Net OPEB Liability to Changes in the Discount Rate***

The following presents the Component Unit School Board’s (nonprofessional) HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the Component Unit School Board’s (nonprofessional) net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
Component Unit School Board's (nonprofessional) Net HIC OPEB Liability	\$ 117,213	\$ 96,964	\$ 79,564

***HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB***

For the year ended June 30, 2025, the Component Unit School Board (nonprofessional) recognized HIC Plan OPEB expense of \$21,904. At June 30, 2025, the Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to the Component Unit School Board’s (nonprofessional) HIC Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 43,061	\$ 15,816
Net difference between projected and actual earnings on HIC OPEB plan investments	440	2,740
Change in assumptions	10,214	-
Employer contributions subsequent to the measurement date	19,332	-
Total	\$ 73,047	\$ 18,556

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 14-Health Insurance Credit (HIC) Plan-Component Unit School Board (nonprofessional) (OPEB Plan): (Continued)**

***HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB (Continued)***

\$19,332 reported as deferred outflows of resources related to the HIC OPEB resulting from the Component Unit School Board’s (nonprofessional) contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ 13,518
2027	17,724
2028	5,327
2029	(1,410)

***HIC Plan Data***

Information about the VRS Political Subdivision HIC Plan is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 15-Aggregate Other Postemployment Benefits Information:**

The following is a summary of deferred outflows, deferred inflows, net other postemployment benefits liabilities, and other postemployment benefits expense for the year ended June 30, 2025.

	Primary Government				Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net OPEB Liability (Asset)	OPEB Expense	Deferred Outflows	Deferred Inflows	Net OPEB Liability (Asset)	OPEB Expense
VRS OPEB Plans:								
Group Life Insurance Plan								
County	\$ 129,900	\$ 78,728	\$ 436,102	\$ 7,230	\$ -	\$ -	\$ -	\$ -
School Board Nonprofessional	-	-	-	-	48,514	43,053	116,167	(931)
School Board Professional	-	-	-	-	427,763	418,911	844,307	(22,106)
Health Insurance Credit Plan	-	-	-	-	73,047	18,556	96,964	21,904
Teacher Health Insurance Credit Plan	-	-	-	-	764,503	801,577	2,093,572	71,133
School Stand-Alone Plan								
Former Alleghany County School Board Employees	-	-	-	-	338,249	222,076	2,423,749	257,687
Totals	\$ 129,900	\$ 78,728	\$ 436,102	\$ 7,230	\$ 1,652,076	\$ 1,504,173	\$ 5,574,759	\$ 327,687

**Note 16-Line of Duty Act (LODA) (OPEB Benefits):**

The Line of Duty Act (LODA) provides death and healthcare benefits to certain law enforcement and rescue personnel, and their beneficiaries, who were disabled or killed in the line of duty. Benefit provisions and eligibility requirements are established by title 9.1 Chapter 4 of the Code of Virginia. Funding of LODA benefits is provided by employers in one of two ways: (a) participation in the Line of Duty and Health Benefits Trust Fund (LODA Fund), administered by the Virginia Retirement System (VRS) or (b) self-funding by the employer or through an insurance company.

The County has elected to provide LODA benefits through an insurance company. The obligation for the payment of benefits has been effectively transferred from the County to VACORP. VACORP assumes all liability for the County's LODA claims that are approved by VRS. The pool purchases reinsurance to protect the pool from extreme claims costs.

The current-year OPEB expense/expenditure for the insured benefits is defined as the amount of premiums or other payments required for the insured benefits for the reporting period in accordance with the agreement with the insurance company for LODA and a change in liability to the insurer equal to the difference between amounts recognized as OPEB expense and amounts paid by the employer to the insurer. The County's LODA coverage is fully covered or "insured" through VACORP. This is built into the LODA coverage cost presented in the annual renewals. The County's LODA premium for the year ended June 30, 2025 was \$455,566.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 17-Capital Assets:**

Capital asset activity for the year ended June 30, 2025 was as follows:

Primary Government:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>				
Capital assets, not being depreciated/amortized:				
Land	\$ 2,359,578	\$ -	\$ -	\$ 2,359,578
Construction in progress	2,090,507	1,305,182	-	3,395,689
Total capital assets not being depreciated/amortized	<u>\$ 4,450,085</u>	<u>\$ 1,305,182</u>	<u>\$ -</u>	<u>\$ 5,755,267</u>
Capital assets, being depreciated/amortized:				
Lease land	\$ 194,361	\$ 388,722	\$ -	\$ 583,083
Buildings and improvements	18,507,764	270,344	(20,624)	18,757,484
Land improvements	2,932,411	-	-	2,932,411
Machinery and equipment	18,720,974	981,993	-	19,702,967
Lease machinery and equipment	1,087,437	270,689	(103,474)	1,254,652
Total capital assets being depreciated/amortized	<u>\$ 41,442,947</u>	<u>\$ 1,911,748</u>	<u>\$ (124,098)</u>	<u>\$ 43,230,597</u>
Accumulated depreciation/amortization:				
Lease land	\$ (3,088)	\$ (116,617)	\$ -	\$ (119,705)
Buildings and improvements	(13,117,771)	(568,789)	20,624	(13,665,936)
Land improvements	(459,721)	(81,742)	-	(541,463)
Machinery and equipment	(11,905,407)	(2,515,446)	-	(14,420,853)
Lease machinery and equipment	(446,755)	(227,289)	103,474	(570,570)
Total accumulated depreciation/amortization	<u>\$ (25,932,742)</u>	<u>\$ (3,509,883)</u>	<u>\$ 124,098</u>	<u>\$ (29,318,527)</u>
Total capital assets being depreciated/amortized, net	<u>\$ 15,510,205</u>	<u>\$ (1,598,135)</u>	<u>\$ -</u>	<u>\$ 13,912,070</u>
Governmental activities capital assets, net	<u>\$ 19,960,290</u>	<u>\$ (292,953)</u>	<u>\$ -</u>	<u>\$ 19,667,337</u>

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COUNTY OF ALLEGHANY, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 17-Capital Assets: (Continued)**

Primary Government: (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-type activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 88,980	\$ -	\$ -	\$ 88,980
Construction in progress	55,220	156,028	(148,220)	63,028
Total capital assets not being depreciated	<u>\$ 144,200</u>	<u>\$ 156,028</u>	<u>\$ (148,220)</u>	<u>\$ 152,008</u>
Capital assets, being depreciated:				
Infrastructure	\$ 57,558,007	\$ 236,996	\$ -	\$ 57,795,003
Machinery and equipment	850,982	185,459	-	1,036,441
Total capital assets being depreciated	<u>\$ 58,408,989</u>	<u>\$ 422,455</u>	<u>\$ -</u>	<u>\$ 58,831,444</u>
Accumulated depreciation:				
Infrastructure	\$ (20,572,965)	\$ (1,182,973)	\$ -	\$ (21,755,938)
Machinery and equipment	(648,450)	(42,699)	-	(691,149)
Total accumulated depreciation	<u>\$ (21,221,415)</u>	<u>\$ (1,225,672)</u>	<u>\$ -</u>	<u>\$ (22,447,087)</u>
Total capital assets being depreciated, net	<u>\$ 37,187,574</u>	<u>\$ (803,217)</u>	<u>\$ -</u>	<u>\$ 36,384,357</u>
Business-type activities capital assets, net	<u>\$ 37,331,774</u>	<u>\$ (647,189)</u>	<u>\$ (148,220)</u>	<u>\$ 36,536,365</u>

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

**Governmental activities:**

General government administration	\$ 580,907
Judicial administration	11,486
Public safety	2,447,894
Public works	246,615
Health and welfare	67,696
Education	74,678
Parks, recreation, and cultural	80,607

Total depreciation/amortization expense-governmental activities \$ 3,509,883

**Business-type activities:**

    Water and sewer fund \$ 1,225,672

Total depreciation expense-primary government \$ 4,735,555

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 17-Capital Assets: (Continued)**

Capital asset activity for the School Board for the year ended June 30, 2025 was as follows:

Discretely Presented Component Unit:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated/amortized:				
Land	\$ 1,736,902	\$ -	\$ -	\$ 1,736,902
Construction in progress	3,231,434	635,911	(3,817,750)	49,595
Total capital assets not being depreciated/amortized	<u>\$ 4,968,336</u>	<u>\$ 635,911</u>	<u>\$ (3,817,750)</u>	<u>\$ 1,786,497</u>
Capital assets, being depreciated/amortized:				
Buildings and improvements	\$ 42,880,774	\$ 5,133,481	\$ -	\$ 48,014,255
Machinery and equipment	15,148,083	1,164,628	(896,759)	15,415,952
Lease machinery and equipment	5,926	197,612	(5,926)	197,612
Total capital assets being depreciated/amortized	<u>\$ 58,034,783</u>	<u>\$ 6,495,721</u>	<u>\$ (902,685)</u>	<u>\$ 63,627,819</u>
Accumulated depreciation/amortization:				
Buildings and improvements	\$ (26,395,504)	\$ (1,263,483)	\$ -	\$ (27,658,987)
Machinery and equipment	(8,781,365)	(1,506,560)	896,759	(9,391,166)
Lease machinery and equipment	(4,836)	(44,267)	5,926	(43,177)
Total accumulated depreciation/amortization	<u>\$ (35,181,705)</u>	<u>\$ (2,814,310)</u>	<u>\$ 902,685</u>	<u>\$ (37,093,330)</u>
Total capital assets being depreciated/amortized, net	<u>\$ 22,853,078</u>	<u>\$ 3,681,411</u>	<u>\$ -</u>	<u>\$ 26,534,489</u>
School Board capital assets, net	<u>\$ 27,821,414</u>	<u>\$ 4,317,322</u>	<u>\$ (3,817,750)</u>	<u>\$ 28,320,986</u>

**Note 18-Leases Receivable:**

General Fund:

The following is a summary of leases receivable transactions of the County for the year ended June 30, 2025:

	Beginning Balance	Increases/ Issuances	Decreases/ Retirements	Ending Balance	Interest Revenue
Leases receivable	<u>\$ 494,317</u>	<u>\$ -</u>	<u>\$ (141,073)</u>	<u>\$ 353,244</u>	<u>\$ 8,038</u>

Lease revenue recognized during the fiscal year was \$149,111.

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COUNTY OF ALLEGHANY, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 18-Leases Receivable: (Continued)**

Details of leases receivable:

Lease Description	Lease Origination Date	End Date	Payment Frequency	Discount Rate	Ending Balance	Amount Due Within One Year
Building	9/1/2021	6/30/2027	Monthly	2.00%	\$ 284,687	\$ 139,518
Building	10/1/2004	9/30/1934	Annually	1.17%	68,557	7,268
Total					<u>\$ 353,244</u>	<u>\$ 146,786</u>

*There are no variable payments for any of the lease receivables above*

School Operating Fund:

The following is a summary of leases receivable transactions of the School Board for the year ended June 30, 2025:

	Beginning Balance	Increases/ Issuances	Decreases/ Retirements	Ending Balance	Interest Revenue
Leases receivable	<u>\$ 120,246</u>	<u>\$ -</u>	<u>\$ (34,458)</u>	<u>\$ 85,788</u>	<u>\$ 2,998</u>

Lease revenue recognized during the fiscal year was \$37,457.

Details of leases receivable:

Lease Description	Lease Origination Date	End Date	Payment Frequency	Discount Rate	Ending Balance	Amount Due Within One Year
Cell Tower	11/1/2023	10/31/2028	Monthly	3.00%	\$ 67,005	\$ 18,705
Building	8/1/2023	5/31/2026	Monthly	2.50%	18,783	17,320
Total					<u>\$ 85,788</u>	<u>\$ 36,025</u>

*There are no variable payments for any of the lease receivables above*

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 19-Unearned and Deferred/Unavailable Revenue:**

Unearned and deferred/unavailable revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis of accounting, assessment for future periods are deferred.

	Government-wide Statements	Balance Sheet
	Governmental Activities	Governmental Funds
Deferred/Unavailable revenue:		
Unavailable property tax revenue representing uncollected property tax billings are not available for the funding of current expenditures	\$ -	\$ 843,696
Prepaid property taxes due after June 30 but paid in advance by taxpayers	26,293	26,293
Unavailable opioid settlement proceeds representing uncollected opioid settlement proceeds not available for the funding of current expenditures	-	411,472
Lease related items	303,858	353,244
	\$ 330,151	\$ 1,634,705

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

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**Note 20-Risk Management:**

The County and its component unit - School Board are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The County and its component unit - School Board participate with other localities in a public entity risk pool for their coverage of general liability and public officials liability with the Virginia Association of Counties group self insurance risk pool and VaCoRP. Each member of each of these risk pools jointly and severally agrees to assume, pay and discharge any liability. The County and its component unit - School Board pay VACO and VaCoRP contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the pools, claims and awards are to be paid. In the event of a loss deficit or depletion of all available excess insurance, the pools may assess all members in the proportion to which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The County and its component unit - School Board continue to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**Note 21-Commitments and Contingencies:**

Federal programs in which the County and its component unit participate were audited in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Pursuant to the provisions of this regulation all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests, which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

At June 30, 2025, the County had no outstanding construction commitments.

**Note 22-Surety Bonds:**

Primary Government:

<b><u>Fidelity &amp; Deposit Company of Maryland - Surety:</u></b>	
Debbie Byer, Clerk of the Circuit Court	\$ 103,000
Teresa Brown, Treasurer	400,000
Shelia Selleck, Commissioner of the Revenue	3,000
Kyle Moore, Sheriff	30,000
All Constitutional Office employees: blanket bond	50,000
Additional Treasurer's Office bond	100,000
All Social Services employees: blanket bond	100,000
<b><u>Virginia Association of Counties Group Self Insurance Risk Pool:</u></b>	
County Administrator's Employees	\$ 250,000

**Note 22-Surety Bonds: (Continued)**

Component Unit School Board:

**VACoRP:**

All School Board employees: blanket bond	\$ 250,000
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**Note 23-Litigation:**

At June 30, 2025, there were no matters of litigation involving the County which would materially affect the County's financial position should any court decisions on pending matters not be favorable.

**Note 24-Tax Abatements:**

The County entered into an economic incentive tax abatement agreement with Love's Travel Stops & Country Stores (Love's) in June of 2015 in accordance with the *Code of Virginia, 1950 as amended*. Terms of the agreement require the County to remit the aggregate sum of all real estate, personal property, sales and meals taxes collected from Love's to the Industrial Development Authority of Alleghany County (IDA) within three months of the end of each calendar year for a period of ten years or until the taxes remitted reach \$907,488. The IDA will subsequently transfer funds received from the County to Love's. Terms of the agreement require Love's to invest \$8,500,000 in site improvements and employ 31 individuals (working at least 30 hours per week) with a cumulative hourly wage of not less than \$9.00 per hour plus benefits. Taxes remitted under the agreement are prorated if the aforementioned targets are not achieved by Love's. A complete copy of the tax abatement agreement is maintained at the County Offices. For the year ending, June 30, 2025, no amounts were due under the agreement as capital investment thresholds in the agreement have not been achieved.

The County entered into an economic incentive tax abatement agreement with Westrock Virginia, LLC (Westrock) in January of 2021 in accordance with the *Code of Virginia, 1950 as amended*. Terms of the agreement require the County to remit certain machinery and tools taxes collected from Westrock to the Industrial Development Authority of Alleghany County (IDA) no later than November 1 of the year following the due date of the tax payments. The IDA will subsequently transfer funds received from the County to Westrock. Terms of the agreement required Westrock to invest \$119,000,000 of gross new capital investment as of the performance date of January 1, 2021, which Westrock has met. For the year ending June 30, 2025, no funds were remitted under the agreement. A complete copy of the tax abatement agreement is maintained at the County Offices.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 25-Adoption of Accounting Principle:**

The County and School Board implemented provision of the Governmental Accounting Standards Board Statement No. 101, *Compensated Absences*. The objective of Statement No. 101 is to better meet the information needs of financial statements users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The change in accounting principle resulted in the following restatement of net position.

	Primary Government			Enterprise Funds	Component Unit
	Governmental Activities	Business-Type Activities	Total	Water and Sewer	School Board
Net position, as reported, June 30, 2024	\$26,424,956	\$33,007,111	\$ 59,432,067	\$ 33,007,111	\$ 17,340,358
Restatement for GASB 101 implementation	(146,201)	(42,985)	(189,186)	(42,985)	(2,279,899)
Net position, as restated, June 30, 2024	\$26,278,755	\$32,964,126	\$ 59,242,881	\$ 32,964,126	\$ 15,060,459

**Note 26-Upcoming Pronouncements:**

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Statement No. 104, *Disclosures of Certain Capital Assets*, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital assets note disclosures by major class of underlying asset. It also requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Implementation Guide No. 2025-1, *Implementation Guide Update-2025*, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

## **Required Supplementary Information**

County of Alleghany, Virginia  
General Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  
For the Year Ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
General property taxes	\$ 19,462,135	\$ 19,462,135	\$ 19,208,130	\$ (254,005)
Other local taxes	4,135,500	4,135,500	3,677,683	(457,817)
Permits, privilege fees, and regulatory licenses	56,750	56,750	54,763	(1,987)
Fines and forfeitures	20,022	20,022	53,973	33,951
Revenue from the use of money and property	250,200	250,200	752,509	502,309
Charges for services	1,816,580	1,825,440	1,609,092	(216,348)
Miscellaneous	297,922	1,263,206	377,026	(886,180)
Recovered costs	2,718,175	2,749,244	3,408,264	659,020
Intergovernmental	13,283,152	15,677,651	16,207,720	530,069
Total revenues	\$ 42,040,436	\$ 45,440,148	\$ 45,349,160	\$ (90,988)
<b>EXPENDITURES</b>				
Current:				
General government administration	\$ 3,273,863	\$ 4,005,502	\$ 3,508,345	\$ 497,157
Judicial administration	2,440,542	2,483,627	2,445,907	37,720
Public safety*	10,259,087	10,844,392	11,299,488	(455,096)
Public works	5,705,420	6,569,406	6,227,792	341,614
Health and welfare	6,352,564	7,757,065	7,955,574	(198,509)
Education	9,251,060	9,251,060	5,808,865	3,442,195
Parks, recreation, and cultural	995,071	1,060,501	995,888	64,613
Community development	1,853,277	9,414,786	3,046,552	6,368,234
Nondepartmental	196,272	574,772	34,626	540,146
Capital projects	1,825,000	1,925,604	855,310	1,070,294
Debt service:				
Principal retirement	1,438,182	1,438,182	1,438,182	-
Interest and other fiscal charges	367,819	367,819	345,978	21,841
Total expenditures	\$ 43,958,157	\$ 55,692,716	\$ 43,962,507	\$ 11,730,209
Excess (deficiency) of revenues over (under) expenditures	\$ (1,917,721)	\$ (10,252,568)	\$ 1,386,653	\$ 11,639,221
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ 122,231	\$ 122,231	\$ -	\$ (122,231)
Transfers out	(122,231)	(68,472)	(500,000)	(431,528)
Issuance of notes payable	1,000,000	1,000,000	3,269,395	2,269,395
Issuances of leases	30,000	30,000	659,411	629,411
Sale of capital assets	5,000	5,000	1,862	(3,138)
Total other financing sources (uses)	\$ 1,035,000	\$ 1,088,759	\$ 3,430,668	\$ 2,341,909
Net change in fund balances	\$ (882,721)	\$ (9,163,809)	\$ 4,817,321	\$ 13,981,130
Fund balances - beginning	882,721	9,163,809	18,661,940	9,498,131
Fund balances - ending	\$ -	\$ -	\$ 23,479,261	\$ 23,479,261

\* expenditures include lease purchases not subject to appropriation of \$473,456.

County of Alleghany, Virginia  
Special Law Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  
For the Year Ended June 30, 2025

	Special Law Fund			Variance with Final Budget Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
<b>REVENUES</b>				
Revenue (loss) from the use of money and property	\$ -	\$ -	\$ 14,880	\$ 14,880
Miscellaneous	53,500	53,500	34,652	(18,848)
Total revenues	\$ 53,500	\$ 53,500	\$ 49,532	\$ (3,968)
<b>EXPENDITURES</b>				
Current:				
Public safety	\$ 53,500	\$ 128,500	\$ 79,331	\$ 49,169
Total expenditures	\$ 53,500	\$ 128,500	\$ 79,331	\$ 49,169
Excess (deficiency) of revenues over (under) expenditures	\$ -	\$ (75,000)	\$ (29,799)	\$ 45,201
Net change in fund balances	\$ -	\$ (75,000)	\$ (29,799)	\$ 45,201
Fund balances - beginning	-	75,000	265,875	190,875
Fund balances - ending	\$ -	\$ -	\$ 236,076	\$ 236,076

County of Alleghany, Virginia  
 Schedule of Employer's Proportionate Share of the Net Pension Liability  
 Pension Plans  
 For the Measurement Dates of June 30, 2015 through June 30, 2024

Date (1)	Proportion of the Net Pension Liability (NPL) (2)	Proportionate Share of the NPL (3)	Covered Payroll (4)	Proportionate Share of the NPL as a Percentage of Covered Payroll (3)/(4) (5)	Pension Plan's Fiduciary Net Position as a Percentage of Total Pension Liability (6)
<b>Primary Government - County Retirement Plan</b>					
2024	100.0000%	\$ 1,665,378	\$ 10,035,427	16.59%	103.51%
2023	99.4916%	2,446,830	9,177,911	26.66%	105.54%
2022	99.4544%	3,489,521	8,302,794	42.03%	92.37%
2021	99.3873%	1,924,562	7,997,699	24.06%	95.73%
2020	98.0809%	7,650,571	7,893,134	96.93%	81.69%
2019	98.0921%	5,473,387	7,694,730	71.13%	86.20%
2018	98.1550%	4,726,291	7,680,737	61.53%	87.40%
2017	98.0210%	4,742,655	7,149,766	66.33%	86.70%
2016	98.5707%	6,624,002	6,810,317	97.26%	80.95%
2015	99.6400%	6,769,225	6,838,216	98.99%	80.70%
<b>Component Unit School Board (professional) <sup>(a)</sup></b>					
2024	0.1831%	\$ 17,185,600	\$ 19,409,289	88.54%	84.52%
2023	0.1833%	\$ 18,525,496	\$ 18,088,019	102.42%	82.45%
2022	0.1915%	18,231,946	17,722,794	102.87%	82.61%

<sup>(a)</sup> Schedule is intended to show information for 10 years. As of July 1, 2023, Alleghany County School Board, Covington City School Board, and Jackson River Technical School merged to form Alleghany Highlands Public Schools. As a result, information prior to 2022 is not available for Alleghany Highlands Public Schools; however, additional years will be included as they become available.

County of Alleghany, Virginia  
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios  
Component Unit School Board (nonprofessional)  
Pension Plans  
For the Measurement Dates of June 30, 2022 through June 30, 2024

	2024	2023	2022
<b>Total pension liability</b>			
Service cost	\$ 206,098	\$ 410,567	\$ 203,219
Interest	1,008,743	796,493	1,007,312
Differences between expected and actual experience	189,760	(109,669)	(278,449)
Benefit payments	(1,034,692)	(987,792)	(1,012,004)
Special item-school merger	-	-	15,225,916
<b>Net change in total pension liability</b>	<b>\$ 369,909</b>	<b>\$ 109,599</b>	<b>\$ 15,145,994</b>
<b>Total pension liability - beginning</b>	<b>15,255,593</b>	<b>15,145,994</b>	<b>-</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 15,625,502</b>	<b>\$ 15,255,593</b>	<b>\$ 15,145,994</b>
<b>Plan fiduciary net position</b>			
Contributions - employer	\$ 135,597	\$ 140,776	\$ 146,972
Contributions - employee	119,066	115,583	111,768
Net investment income	1,488,420	967,748	(5,630)
Benefit payments	(1,034,692)	(987,792)	(1,012,004)
Administrative charges	(9,819)	(10,359)	(10,328)
Other	314	382	364
Special item-school merger	-	-	16,282,797
<b>Net change in plan fiduciary net position</b>	<b>\$ 698,886</b>	<b>\$ 226,338</b>	<b>\$ 15,513,939</b>
<b>Plan fiduciary net position - beginning</b>	<b>15,740,277</b>	<b>15,513,939</b>	<b>-</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 16,439,163</b>	<b>\$ 15,740,277</b>	<b>\$ 15,513,939</b>
<b>School division's net pension liability (asset) - ending (a) - (b)</b>	<b>\$ (813,661)</b>	<b>\$ (484,684)</b>	<b>\$ (367,945)</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>105.21%</b>	<b>103.18%</b>	<b>102.43%</b>
<b>Covered payroll</b>	<b>\$ 2,669,117</b>	<b>\$ 2,450,058</b>	<b>\$ 2,449,510</b>
<b>School Division's net pension liability as a percentage of covered payroll</b>	<b>-30.48%</b>	<b>-19.78%</b>	<b>-15.02%</b>

Schedule is intended to show information for 10 years. As of July 1, 2023, Alleghany County School Board, Covington City School Board, and Jackson River Technical School merged to form Alleghany Highlands Public Schools. As a result, information prior to 2022 is not available for Alleghany Highlands Public Schools; however, additional years will be included as they become available.

County of Alleghany, Virginia  
 Schedule of Employer Contributions  
 Pension Plans  
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)*	Contributions in Relation to Contractually Required Contribution (2)*	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
<b>Primary Government</b>					
2025	\$ 1,369,470	\$ 1,369,470	\$ -	\$ 11,037,274	12.41%
2024	1,234,829	1,234,829	-	10,035,427	12.30%
2023	1,179,952	1,179,952	-	9,177,911	12.86%
2022	1,003,702	1,003,702	-	8,302,794	12.09%
2021	971,412	971,412	-	7,997,699	12.15%
2020	869,995	869,995	-	7,893,134	11.02%
2019	852,575	852,575	-	7,694,730	11.08%
2018	844,368	844,368	-	7,680,737	10.99%
2017	812,492	812,492	-	7,149,766	11.36%
2016	1,002,243	1,002,243	-	6,810,317	14.72%
<b>Component Unit School Board (nonprofessional) <sup>(a)</sup></b>					
2025	\$ 148,418	\$ 148,418	\$ -	\$ 3,118,017	4.76%
2024	131,893	131,893	-	2,669,117	4.94%
2023	122,200	122,200	-	2,450,058	4.99%
<b>Component Unit School Board (professional) <sup>(a)</sup></b>					
2025	\$ 2,910,158	\$ 2,910,158	\$ -	\$ 20,479,646	14.21%
2024	3,087,777	3,087,777	-	19,409,289	15.91%
2023	2,893,321	2,893,321	-	18,088,019	16.00%

\*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

<sup>(a)</sup> Schedule is intended to show information for 10 years. As of July 1, 2023, Alleghany County School Board, Covington City School Board, and Jackson River Technical School merged to form Alleghany Highlands Public Schools. As a result, information prior to 2023 is not available for Alleghany Highlands Public Schools; however, additional years will be included as they become available.

**County of Alleghany, Virginia**  
**Notes to Required Supplementary Information**  
**Pension Plans**  
**For the Year Ended June 30, 2025**

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Component Unit School Board - Professional Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

County of Alleghany, Virginia  
 Schedule of Changes in Total OPEB Liability and Related Ratios  
 Component Unit School Board  
 For the Measurement Dates of June 30, 2022 through June 30, 2025

	2025	2024	2023
<b>Total OPEB liability</b>			
Service cost	\$ 102,318	\$ 119,285	\$ 103,784
Interest	100,972	84,287	68,824
Effect of economic/demographic gains or losses	-	164,636	-
Effect of assumptions changes or inputs	(200,226)	(10,683)	11,799
Benefit payments	(91,630)	(69,672)	(152,796)
Special item-school merger	-	-	2,192,851
<b>Net change in total OPEB liability</b>	<b>\$ (88,566)</b>	<b>\$ 287,853</b>	<b>\$ 2,224,462</b>
<b>Total OPEB liability - beginning</b>	<b>2,512,315</b>	<b>2,224,462</b>	<b>-</b>
<b>Total OPEB liability - ending</b>	<b>\$ 2,423,749</b>	<b>\$ 2,512,315</b>	<b>\$ 2,224,462</b>
<b>Covered - employee payroll</b>	<b>\$ 21,590,614</b>	<b>\$ 21,590,614</b>	<b>\$ 19,270,252</b>
<b>Component Unit School Board's total OPEB liability (asset)</b>			
as a percentage of covered - employee payroll	11.23%	11.64%	11.54%

Schedule is intended to show information for 10 years. As of July 1, 2023, Alleghany County School Board, Covington City School Board, and Jackson River Technical School merged to form Alleghany Highlands Public Schools. As a result, information prior to 2022/2023 is not available for Alleghany Highlands Public Schools; however, additional years will be included as they become available.

**County of Alleghany, Virginia**  
**Notes to Required Supplementary Information - OPEB**  
**For the Year Ended June 30, 2025**

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No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

*Methods and assumptions used to determine OPEB liability:*

Valuation Date:	7/1/2024
Measurement Date:	6/30/2025
Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	5.20% as of June 30, 2025; 3.93% as of June 30, 2024
Inflation	2.50% per year as of June 30, 2025; 2.50% per year as of June 30, 2024
Healthcare Trend Rate	The healthcare trend rate assumption starts at 6.10% in 2024 and gradually declines to 3.90% by 2073
Salary Increase Rates	The salary increase rate consist of an inflation of 2.50%, a productivity component of 1.00%, and a variable merit component that is dependent on years of services.
Retirement Age	The average age at retirement is 62
Mortality Rates	<p>The mortality rates for pre-retirement are based on the Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males. Base rates are projected generationally with a Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates. 5% of deaths are assumed to be service-related.</p> <p>The mortality rates for post-retirement are based on Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females. Base rates are projected generationally with a Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.</p> <p>The mortality rates for post-disablement are based on the Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females. Base rates are projected generationally with a Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.</p> <p>The mortality rates for beneficiaries and survivors are based on the Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally. Base rates are projected generationally with a Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.</p>

County of Alleghany, Virginia  
 Schedule of Employer's Share of the Net OPEB Liability  
 Group Life Insurance (GLI) Plan  
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
<b>Primary Government <sup>(a)</sup></b>					
2024	0.0391%	\$ 436,102	\$ 10,035,427	4.35%	73.41%
2023	0.0389%	467,264	9,177,911	5.09%	69.30%
2022	0.0382%	459,611	8,302,794	5.54%	67.21%
2021	0.0388%	451,053	7,997,699	5.64%	67.45%
2020	0.0384%	640,156	7,893,134	8.11%	52.64%
2019	0.0393%	639,126	7,694,730	8.31%	52.00%
2018	0.0404%	613,469	7,680,737	7.99%	51.22%
2017	0.0388%	583,225	7,149,766	8.16%	48.86%
<b>Component Unit School Board (nonprofessional) <sup>(b)</sup></b>					
2024	0.0104%	\$ 116,167	\$ 2,673,924	4.34%	73.41%
2023	0.0104%	124,729	2,450,058	5.09%	69.30%
2022	0.0113%	135,701	2,451,601	5.54%	67.21%
<b>Component Unit School Board (professional) <sup>(b)</sup></b>					
2024	0.0757%	\$ 844,307	\$ 19,427,538	4.35%	73.41%
2023	0.0768%	921,433	18,097,337	5.09%	69.30%
2022	0.0816%	982,543	17,749,234	5.54%	67.21%

<sup>(a)</sup> Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

<sup>(b)</sup> Schedule is intended to show information for 10 years. As of July 1, 2023, Alleghany County School Board, Covington City School Board, and Jackson River Technical School merged to form Alleghany Highlands Public Schools. As a result, information prior to 2022 is not available for Alleghany Highlands Public Schools; however, additional years will be included as they become available.

County of Alleghany, Virginia  
 Schedule of Employer Contributions  
 Group Life Insurance (GLI) Plan  
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
<b>Primary Government</b>					
2025	\$ 51,875	\$ 51,875	\$ -	\$ 11,037,274	0.47%
2024	54,191	54,191	-	10,035,427	0.54%
2023	49,561	49,561	-	9,177,911	0.54%
2022	44,835	44,835	-	8,302,794	0.54%
2021	43,192	43,192	-	7,997,699	0.54%
2020	41,043	41,043	-	7,893,134	0.52%
2019	40,013	40,013	-	7,694,730	0.52%
2018	39,940	39,940	-	7,680,737	0.52%
2017	37,187	37,187	-	7,149,766	0.52%
2016	32,803	32,803	-	6,810,317	0.48%
<b>Component Unit School Board (nonprofessional) <sup>(a)</sup></b>					
2025	\$ 14,687	\$ 14,687	\$ -	\$ 3,124,927	0.47%
2024	14,439	14,439	-	2,673,924	0.54%
2023	13,230	13,230	-	2,450,058	0.54%
<b>Component Unit School Board (professional) <sup>(a)</sup></b>					
2025	\$ 96,380	\$ 96,380	\$ -	\$ 20,506,461	0.47%
2024	104,909	104,909	-	19,427,538	0.54%
2023	97,726	97,726	-	18,097,337	0.54%

<sup>(a)</sup> Schedule is intended to show information for 10 years. As of July 1, 2023, Alleghany County School Board, Covington City School Board, and Jackson River Technical School merged to form Alleghany Highlands Public Schools. As a result, information prior to 2023 is not available for Alleghany Highlands Public Schools; however, additional years will be included as they become available.

County of Alleghany, Virginia  
Notes to Required Supplementary Information  
Group Life Insurance (GLI) Plan  
For the Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**Teachers**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

County of Alleghany, Virginia  
 Schedule of Component Unit School Board's (professional) Share of Net OPEB Liability  
 Teacher Employee Health Insurance Credit (HIC) Plan  
 For the Measurement Dates of June 30, 2022 through June 30, 2024

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2024	0.1812%	\$ 2,093,572	\$ 19,409,289	10.79%	21.82%
2023	0.1814%	2,197,511	18,088,019	12.15%	17.90%
2022	0.1902%	2,375,187	17,722,794	13.40%	15.08%

Schedule is intended to show information for 10 years. As of July 1, 2023, Alleghany County School Board, Covington City School Board, and Jackson River Technical School merged to form Alleghany Highlands Public Schools. As a result, information prior to 2022 is not available for Alleghany Highlands Public Schools; however, additional years will be included as they become available.

County of Alleghany, Virginia  
 Schedule of Employer Contributions  
 Teacher Employee Health Insurance Credit (HIC) Plan  
 For the Years Ended June 30, 2023 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2025	\$ 247,804	\$ 247,804	\$ -	\$ 20,479,646	1.21%
2024	234,852	234,852	-	19,409,289	1.21%
2023	218,865	218,865	-	18,088,019	1.21%

Schedule is intended to show information for 10 years. As of July 1, 2023, Alleghany County School Board, Covington City School Board, and Jackson River Technical School merged to form Alleghany Highlands Public Schools. As a result, information prior to 2023 is not available for Alleghany Highlands Public Schools; however, additional years will be included as they become available.

County of Alleghany, Virginia  
Notes to Required Supplementary Information  
Teacher Employee Health Insurance Credit (HIC) Plan  
For the Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

County of Alleghany, Virginia  
 Schedule of Changes in the Component Unit School Board's (nonprofessional) Net OPEB Liability and Related Ratios  
 Health Insurance Credit (HIC) Plan  
 For the Measurement Dates of June 30, 2022 through June 30, 2024

	2024	2023	2022
<b>Total HIC OPEB Liability</b>			
Service cost	\$ 2,355	\$ 2,397	\$ 4,733
Interest	14,095	13,107	12,846
Differences between expected and actual experience	(11,270)	10,902	(21,261)
Changes of assumptions	-	-	22,426
Benefit payments	(11,617)	(11,873)	(13,187)
Special item-school merger	-	-	192,171
<b>Net change in total HIC OPEB liability</b>	<b>\$ (6,437)</b>	<b>\$ 14,533</b>	<b>\$ 197,728</b>
<b>Total HIC OPEB Liability - beginning</b>	<b>212,261</b>	<b>197,728</b>	<b>-</b>
<b>Total HIC OPEB Liability - ending (a)</b>	<b>\$ 205,824</b>	<b>\$ 212,261</b>	<b>\$ 197,728</b>
<b>Plan fiduciary net position</b>			
Contributions - employer	\$ 22,155	\$ 21,659	\$ 20,279
Net investment income	9,248	5,490	(87)
Benefit payments	(11,617)	(11,873)	(13,187)
Administrative charges	(131)	(152)	(133)
Other	-	450	8,432
Special item-school merger	-	-	58,327
<b>Net change in plan fiduciary net position</b>	<b>\$ 19,655</b>	<b>\$ 15,574</b>	<b>\$ 73,631</b>
<b>Plan fiduciary net position - beginning</b>	<b>89,205</b>	<b>73,631</b>	<b>-</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 108,860</b>	<b>\$ 89,205</b>	<b>\$ 73,631</b>
<b>Component Unit School Board's (nonprofessional) net HIC OPEB liability - ending (a) - (b)</b>	<b>\$ 96,964</b>	<b>\$ 123,056</b>	<b>\$ 124,097</b>
<b>Plan fiduciary net position as a percentage of the total HIC OPEB liability</b>	<b>52.89%</b>	<b>42.03%</b>	<b>37.24%</b>
<b>Covered payroll</b>	<b>\$ 2,669,117</b>	<b>\$ 2,450,058</b>	<b>\$ 2,449,510</b>
<b>Component Unit School Board's (nonprofessional) net HIC OPEB liability as a percentage of covered payroll</b>	<b>3.63%</b>	<b>5.02%</b>	<b>5.07%</b>

Schedule is intended to show information for 10 years. As of July 1, 2023, Alleghany County School Board, Covington City School Board, and Jackson River Technical School merged to form Alleghany Highlands Public Schools. As a result, information prior to 2022 is not available for Alleghany Highlands Public Schools; however, additional years will be included as they become available.

County of Alleghany, Virginia  
 Schedule of Employer Contributions  
 Health Insurance Credit (HIC) Plan  
 For the Years Ended June 30, 2023 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
<b>Component Unit School Board (nonprofessional)</b>					
2025	\$ 19,332	\$ 19,332	-	\$ 3,118,017	0.62%
2024	22,154	22,154	-	2,669,117	0.83%
2023	20,335	20,335	-	2,450,058	0.83%

Schedule is intended to show information for 10 years. As of July 1, 2023, Alleghany County School Board, Covington City School Board, and Jackson River Technical School merged to form Alleghany Highlands Public Schools. As a result, information prior to 2023 is not available for Alleghany Highlands Public Schools; however, additional years will be included as they become available.

County of Alleghany, Virginia  
 Notes to Required Supplementary Information  
 Health Insurance Credit (HIC) Plan  
 For the Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

## **Other Supplementary Information**

## FIDUCIARY FUNDS

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Special Welfare - The Special Welfare fund accounts for funds belonging to individuals entrusted to the local social services agency, such as foster care children.

United Fire and Rescue Association - The United Fire and Rescue fund accounts for funds held for local fire and rescue agencies.

Alleghany Highlands Economic Development Corporation - The Alleghany Highlands Economic Development Corporation fund accounts for funds held in a fiduciary capacity for the Alleghany Highlands Economic Development Corporation.

Inmate Funds - The Inmate Account fund accounts for the inmate activity.

County of Alleghany, Virginia  
 Combining Statement of Fiduciary Net Position  
 Fiduciary Funds  
 June 30, 2025

	Custodial Funds						
	Alleghany Highlands		Economic Development Corporation		Inmate Funds	Total	
	Special Welfare	United Fire & Rescue Association	404,243	-	-	-	
<b>ASSETS</b>							
Cash and cash equivalents	\$ 9,189	\$ 616,222	\$ 404,243	\$ 15,486	\$ 1,045,140		
Prepaid items	-	35,416	-	-	35,416		
Receivables:							
Accounts receivable	-	-	3,814	-	3,814		
Total assets	\$ 9,189	\$ 651,638	\$ 408,057	\$ 15,486	\$ 1,084,370		
<b>LIABILITIES</b>							
Accounts payable	-	-	24,152	-	24,152		
Accrued liabilities	-	-	3,180	-	3,180		
Total liabilities	\$ -	\$ -	\$ 27,332	\$ -	\$ 27,332		
<b>NET POSITION</b>							
Restricted							
AHEDC	-	-	380,725	-	380,725		
Social services clients	9,189	-	-	-	9,189		
United Fire and Rescue Association	-	651,638	-	-	651,638		
Held for inmates	-	-	-	15,486	15,486		
Total net position	\$ 9,189	\$ 651,638	\$ 380,725	\$ 15,486	\$ 1,057,038		

County of Alleghany, Virginia  
 Combining Statement of Changes in Fiduciary Net Position  
 Fiduciary Funds  
 For the Year Ended June 30, 2025

	Custodial Funds					<u>Total</u>
	<u>Special Welfare</u>	<u>United Fire &amp; Rescue Association</u>	<u>Alleghany Highlands Economic Development Corporation</u>	<u>Inmate Funds</u>		
<b>ADDITIONS</b>						
Contributions and grants	\$ 39,771	\$ 13,391	\$ 312,062	\$ -	\$ -	\$ 365,224
Deposits from inmates	-	-	-	233,512	-	233,512
Revenue from the use of money	5	24,797	4,959	-	-	29,761
Total additions	<u>\$ 39,776</u>	<u>\$ 38,188</u>	<u>\$ 317,021</u>	<u>\$ 233,512</u>	<u>\$ -</u>	<u>\$ 628,497</u>
<b>DEDUCTIONS</b>						
Special welfare payments	\$ 41,694	-	-	-	-	\$ 41,694
United Fire expenses	-	14,583	-	-	-	14,583
Alleghany Highlands Economic Development payments	-	-	278,963	-	-	278,963
Inmate refunds	-	-	-	224,214	-	224,214
Total deductions	<u>\$ 41,694</u>	<u>\$ 14,583</u>	<u>\$ 278,963</u>	<u>\$ 224,214</u>	<u>\$ 224,214</u>	<u>\$ 559,454</u>
Net increase (decrease) in fiduciary net position	\$ (1,918)	\$ 23,605	\$ 38,058	\$ 9,298	\$ -	\$ 69,043
Net position, beginning of year	11,107	628,033	342,667	6,188	-	987,995
Net position, end of year	<u>\$ 9,189</u>	<u>\$ 651,638</u>	<u>\$ 380,725</u>	<u>\$ 15,486</u>	<u>\$ -</u>	<u>\$ 1,057,038</u>

## **DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD**

### **MAJOR GOVERNMENTAL FUNDS**

School Operating Fund - The School Operating Fund accounts for and reports the operations of the County of Alleghany, Virginia and City of Covington, Virginia's school system. Financing is provided by the State and Federal governments as well as contributions from the General Fund.

School Activity Fund - The School Activity Fund accounts for and reports all funds received from extracurricular school activities, such as entertainment, athletic contests, club dues, fundraisers, etc., and from any and all activities of the individual schools.

County of Alleghany, Virginia  
Combining Balance Sheet  
Discretely Presented Component Unit - School Board  
June 30, 2025

	<u>School Operating Fund</u>	<u>School Activity Fund</u>	<u>Nonmajor Special Revenue Fund</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 5,577,417	\$ 1,640,279	\$ 164,232	\$ 7,381,928
Receivables (net of allowance for uncollectibles):				
Accounts receivable	4,553	-	-	4,553
Leases receivable	85,788	-	-	85,788
Due from other governmental units	1,308,917	-	-	1,308,917
Prepaid items	859,520	-	1,284	860,804
Total assets	<u>\$ 7,836,195</u>	<u>\$ 1,640,279</u>	<u>\$ 165,516</u>	<u>\$ 9,641,990</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 80,485	\$ -	\$ -	\$ 80,485
Accrued liabilities	1,729,408	-	-	1,729,408
Total liabilities	<u>\$ 1,809,893</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,809,893</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Lease related items	\$ 85,788	\$ -	\$ -	\$ 85,788
Total deferred inflows of resources	<u>\$ 85,788</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 85,788</u>
<b>FUND BALANCES</b>				
Nonspendable				
Prepaid items	\$ 859,520	\$ -	\$ 1,284	\$ 860,804
Restricted:				
School food program	382,666	-	-	382,666
School construction	1,015,649	-	-	1,015,649
School activity fund	-	1,640,279	-	1,640,279
Governor's school fund	-	-	164,232	164,232
Unrestricted	3,682,679	-	-	3,682,679
Total fund balances	<u>\$ 5,940,514</u>	<u>\$ 1,640,279</u>	<u>\$ 165,516</u>	<u>\$ 7,746,309</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 7,836,195</u>	<u>\$ 1,640,279</u>	<u>\$ 165,516</u>	<u>\$ 9,641,990</u>

Amounts reported for governmental activities in the statement of net position (Exhibit 1) are different because:

Total fund balances per above		\$	7,746,309
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.			
Capital assets			
Capital assets not being depreciated/amortized		\$	1,786,497
Capital assets being depreciated/amortized			63,627,819
Accumulated depreciation/amortization			(37,093,330)
			28,320,986
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.			
Net pension asset			813,661
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.			
Pension related items		\$	9,852,724
OPEB related items			1,652,076
			11,504,800
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.			
Lease liabilities		\$	(154,147)
Compensated absences			(3,559,982)
Net OPEB liabilities			(5,574,759)
Net pension liabilities			(17,185,600)
			(26,474,488)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.			
Leases receivable related items		\$	5,225
Pension related items			(7,183,282)
OPEB related items			(1,504,173)
			(8,682,230)
Net position of governmental activities		<u>\$</u>	<u>13,229,038</u>

County of Alleghany, Virginia  
 Combining Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Governmental Funds - Discretely Presented Component Unit - School Board  
 For the Year Ended June 30, 2025

	School Operating Fund	School Activity Fund*	Nonmajor Special Revenue Fund	Total Governmental Funds
<b>REVENUES</b>				
Revenue from the use of money and property	\$ 72,341	\$ -	\$ -	\$ 72,341
Charges for services	134,122	760,532	68,969	963,623
Miscellaneous	160,771	-	-	160,771
Intergovernmental	45,922,669	-	69,691	45,992,360
Total revenues	<u>\$ 46,289,903</u>	<u>\$ 760,532</u>	<u>\$ 138,660</u>	<u>\$ 47,189,095</u>
<b>EXPENDITURES</b>				
Current:				
Education	\$ 47,953,216	\$ 1,201,564	\$ 167,570	\$ 49,322,350
Debt service:				
Principal retirement	55,554	-	-	55,554
Interest and other fiscal charges	5,125	-	-	5,125
Total expenditures	<u>\$ 48,013,895</u>	<u>\$ 1,201,564</u>	<u>\$ 167,570</u>	<u>\$ 49,383,029</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (1,723,992)</u>	<u>\$ (441,032)</u>	<u>\$ (28,910)</u>	<u>\$ (2,193,934)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ 39,221	\$ 671,503	\$ -	\$ 710,724
Transfers out	(671,503)	(39,221)	-	(710,724)
Issuance of leases	197,612	-	-	197,612
Total other financing sources (uses)	<u>\$ (434,670)</u>	<u>\$ 632,282</u>	<u>\$ -</u>	<u>\$ 197,612</u>
Net change in fund balances	\$ (2,158,662)	\$ 191,250	\$ (28,910)	\$ (1,996,322)
Fund balances - beginning	8,099,176	1,449,029	194,426	9,742,631
Fund balances - ending	<u>\$ 5,940,514</u>	<u>\$ 1,640,279</u>	<u>\$ 165,516</u>	<u>\$ 7,746,309</u>

Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because:

Net change in fund balances - total governmental funds - per above \$ (1,996,322)

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is details of items supporting this adjustment:

Capital outlay	\$ 3,313,882	
Depreciation/amortization expense	<u>(2,814,310)</u>	499,572

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Leases receivable	2,694
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The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Debt issued or incurred:		
Issuance of lease liabilities	\$ (197,612)	
Principal repayments:		
Financed purchases	11,002	
Lease liabilities	<u>44,552</u>	(142,058)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

Change in compensated absences	\$ (895,664)	
Change in accrued interest payable	204	
Change in OPEB related items	142,146	
Change in pension related items	<u>558,007</u>	(195,307)

Change in net position of governmental activities	<u>\$ (1,831,421)</u>
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\*The School Activity Fund does not require a legally adopted budget.

County of Alleghany, Virginia  
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  
 Discretely Presented Component Unit - School Board  
 For the Year Ended June 30, 2025

	School Operating Fund			
	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Revenue from the use of money and property	\$ 43,778	\$ 43,778	\$ 72,341	\$ 28,563
Charges for services	133,449	133,449	134,122	673
Miscellaneous	113,842	113,842	160,771	46,929
Recovered costs	67,056	67,056	-	(67,056)
Intergovernmental	51,998,908	51,998,908	45,922,669	(6,076,239)
Total revenues	<u>\$ 52,357,033</u>	<u>\$ 52,357,033</u>	<u>\$ 46,289,903</u>	<u>\$ (6,067,130)</u>
<b>EXPENDITURES</b>				
Current:				
Education	\$ 53,584,281	\$ 53,584,281	\$ 47,953,216	\$ 5,631,065
Debt service:				
Principal retirement	56,000	56,000	55,554	446
Interest and other fiscal charges	6,000	6,000	5,125	875
Total expenditures	<u>\$ 53,646,281</u>	<u>\$ 53,646,281</u>	<u>\$ 48,013,895</u>	<u>\$ 5,632,386</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (1,289,248)</u>	<u>\$ (1,289,248)</u>	<u>\$ (1,723,992)</u>	<u>\$ (434,744)</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ 12,500	\$ 12,500	\$ 39,221	\$ 26,721
Transfers out	(1,899,300)	(1,899,300)	(671,503)	1,227,797
Issuance of leases	-	-	197,612	197,612
Total other financing sources (uses)	<u>\$ (1,886,800)</u>	<u>\$ (1,886,800)</u>	<u>\$ (434,670)</u>	<u>\$ 1,452,130</u>
Net change in fund balances	<u>\$ (3,176,048)</u>	<u>\$ (3,176,048)</u>	<u>\$ (2,158,662)</u>	<u>\$ 1,017,386</u>
Fund balances - beginning	3,176,048	3,176,048	8,099,176	4,923,128
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,940,514</u>	<u>\$ 5,940,514</u>

**County of Alleghany, Virginia**  
**Combining Balance Sheet**  
**Nonmajor Special Revenue Fund - Discretely Presented Component Unit - School Board**  
**June 30, 2025**

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	<b>Governor's School <u>Fund</u></b>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 164,232
Prepaid items	1,284
Total assets	\$ 165,516
 <b>FUND BALANCES</b>	
Nonspendable	\$ 1,284
Restricted:	
Governor's school fund	164,232
Total fund balances	\$ 165,516
Total liabilities and fund balances	\$ 165,516

**County of Alleghany, Virginia**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Special Revenue Fund - Discretely Presented Component Unit - School Board**  
**For the Year Ended June 30, 2025**

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	<b>Governor's School Fund</b>
<b>REVENUES</b>	
Charges for services	\$ 68,969
Intergovernmental	69,691
Total revenues	\$ 138,660
<b>EXPENDITURES</b>	
Current:	
Education	\$ 167,570
Total expenditures	\$ 167,570
Excess (deficiency) of revenues over (under) expenditures	\$ (28,910)
Net change in fund balances	\$ (28,910)
Fund balances - beginning	194,426
Fund balances - ending	\$ 165,516

## **Other Statistical Information**

Table 1

County of Alleghany, Virginia  
Government-Wide Expenses by Function  
Last Ten Fiscal Years

Fiscal Year	General Government Administration	Judicial Administration	Public Safety	Public Works	Health and Welfare	Education	Parks, Recreation, and Cultural	Community Development	Interest on Long-Term Debt	Water and Sewer Fund	Total
2024-25	\$ 1,993,673	\$ 2,313,759	\$ 11,464,090	\$ 5,525,720	\$ 7,508,124	\$ 5,883,543	\$ 1,022,368	\$ 2,185,558	\$ 336,152	\$ 5,677,059	\$ 43,910,046
2023-24	2,528,213	2,063,194	10,806,146	6,010,832	5,010,852	9,078,297	1,034,559	6,587,711	235,819	5,139,536	48,495,159
2022-23	1,501,246	1,946,131	10,429,971	4,941,871	4,858,708	9,325,738	1,399,972	1,896,192	276,192	5,342,479	41,918,500
2021-22	1,975,187	1,660,718	10,509,624	3,719,878	4,956,690	22,551,054	616,441	3,107,967	341,371	4,982,842	54,421,772
2020-21	1,692,123	1,973,873	8,697,550	3,862,889	4,998,275	12,087,978	959,643	1,353,474	367,366	5,157,477	41,150,648
2019-20	1,962,153	1,951,077	7,534,991	2,709,932	4,317,407	11,925,940	911,422	448,368	361,568	4,986,888	37,109,746
2018-19	1,876,436	1,773,496	6,714,712	2,835,040	3,921,484	14,020,932	889,151	503,925	352,208	5,604,209	38,491,593
2017-18	2,202,672	1,712,583	6,486,342	2,925,303	4,063,044	11,964,651	925,770	498,773	301,115	5,097,889	36,178,142
2016-17	2,013,686	1,727,111	6,281,243	3,069,619	4,328,093	11,953,884	810,438	2,120,959	252,340	5,174,652	37,732,025
2015-16	2,265,730	1,578,405	5,669,932	3,082,441	4,203,749	11,703,747	861,841	444,866	295,265	4,379,654	34,485,630

Table 2

County of Alleghany, Virginia  
 Government-Wide Revenues  
 Last Ten Fiscal Years

Fiscal Year	PROGRAM REVENUES			GENERAL REVENUES							Total
	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	General Property Taxes	Other Local Taxes	Unrestricted Investment Earnings	Miscellaneous	Grants and Contributions Not Restricted to Specific Programs			
2024-25	\$ 7,502,888	\$ 12,124,629	\$ 1,561,550	\$ 19,324,915	\$ 3,677,683	\$ 695,944	\$ 656,502	\$ 2,530,541	\$ 48,074,652		
2023-24	6,975,145	12,471,594	1,110,980	18,975,437	3,728,036	794,887	270,310	2,508,040	46,834,429		
2022-23	6,802,446	9,354,068	17,232	18,360,654	3,801,523	516,148	208,761	2,517,773	41,578,605		
2021-22	6,060,858	15,221,134	26,563	18,357,354	3,476,422	(105,915)	436,153	2,466,724	45,939,293		
2020-21	6,040,098	12,824,692	481,204	18,059,396	3,139,124	42,610	235,947	2,504,359	43,327,430		
2019-20	5,858,014	10,425,472	169,385	17,189,549	2,983,930	272,749	273,627	2,513,883	39,686,609		
2018-19	6,317,575	9,585,129	28,610	16,519,123	2,884,888	362,347	188,242	2,526,887	38,412,801		
2017-18	5,139,759	9,238,584	323,639	16,431,926	2,666,441	104,191	202,316	2,430,722	36,537,578		
2016-17	4,921,947	9,497,971	2,196,671	16,216,009	2,582,898	54,297	1,657,373	2,485,685	39,612,851		
2015-16	5,767,026	9,248,437	350,815	16,438,002	2,693,879	78,919	214,733	2,392,061	37,183,872		

Excludes special and extraordinary items.

County of Alleghany, Virginia  
 General Governmental Expenditures by Function (1)  
 Last Ten Fiscal Years

Fiscal Year	General Government Administration	Judicial Administration	Public Safety	Public Works	Health and Welfare	Education (2)	Parks, Recreation, and Cultural	Community Development	Nondepartmental	Debt Service	Capital Projects	Total
2024-25	\$ 3,508,345	\$ 2,445,907	\$ 11,378,819	\$ 6,227,792	\$ 7,955,574	\$ 49,332,350	\$ 995,888	\$ 3,046,552	\$ 34,626	\$ 1,844,839	\$ 855,310	\$ 87,626,002
2023-24	3,434,771	2,107,332	10,734,786	6,418,500	5,357,520	50,105,389	966,476	8,764,147	-	1,528,647	1,134,351	90,551,919
2022-23	2,778,698	1,979,583	9,470,705	5,134,338	5,136,476	44,621,706	2,042,395	1,070,028	383,812	1,637,244	893,546	75,148,531
2021-22	2,630,666	1,959,014	8,451,388	3,890,740	5,339,183	27,104,923	1,058,120	1,945,732	24,999	2,225,040	1,618,395	56,248,200
2020-21	2,620,641	1,934,303	8,537,845	3,763,624	5,547,527	26,627,987	936,236	1,119,314	230,454	1,875,472	2,513,860	55,707,263
2019-20	2,293,670	1,885,442	7,945,487	2,812,376	4,498,575	27,279,073	847,868	411,713	-	1,878,480	1,246,493	51,099,177
2018-19	2,410,812	1,915,434	9,547,323	3,030,465	4,248,728	26,238,382	895,773	484,727	-	2,032,742	4,839,557	55,643,943
2017-18	2,433,382	1,861,223	7,200,210	2,952,696	4,314,905	26,166,569	1,114,578	507,543	-	1,955,449	1,610,406	50,116,961
2016-17	2,358,500	1,766,569	6,765,064	3,021,282	4,518,362	26,708,173	2,940,320	2,124,181	-	1,890,373	458,621	52,551,445
2015-16	2,408,993	1,623,127	6,292,769	3,196,499	4,605,417	26,272,527	1,387,272	433,733	-	2,036,381	421,253	48,677,971

(1) Includes General, Special Revenue, and Capital Projects funds of the Primary Government and its Discretely Presented Component Unit-School Board.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit.

**County of Alleghany, Virginia**  
**General Governmental Revenues by Source (1)**  
**Last Ten Fiscal Years**

Fiscal Year	General Property Taxes	Other Local Taxes	Permits, Privilege Fees, Regulatory Licenses	Fines and Forfeitures	Revenue from the Use of Money and Property	Charges for Services	Miscellaneous	Recovered Costs	Inter-governmental (2)	Total
2024-25	\$ 19,208,130	\$ 3,677,683	\$ 54,763	\$ 53,973	\$ 839,730	\$ 2,572,715	\$ 572,449	\$ 3,408,264	\$ 56,401,215	\$ 86,788,922
2023-24	18,683,303	3,728,036	44,226	37,853	923,556	2,098,940	473,793	4,942,116	56,391,569	87,323,392
2022-23	18,564,424	3,801,523	54,243	30,915	566,094	2,048,737	327,634	2,169,429	51,290,707	78,853,706
2021-22	18,276,916	3,476,422	75,607	42,697	15,672	1,784,975	439,369	2,033,656	34,395,109	60,540,423
2020-21	18,192,280	3,139,124	33,666	53,128	42,749	1,490,177	497,933	2,586,868	30,589,069	56,624,994
2019-20	17,185,474	2,983,930	33,859	36,059	268,425	1,314,951	436,683	1,763,843	27,584,846	51,608,070
2018-19	16,404,843	2,884,888	51,300	37,911	331,689	1,400,979	627,157	1,770,598	27,075,224	50,584,589
2017-18	16,460,574	2,666,441	38,140	74,780	110,639	977,849	753,140	1,706,379	28,559,523	51,347,465
2016-17	16,146,070	2,582,898	29,471	101,353	43,670	936,678	2,182,220	1,526,569	28,559,523	52,108,452
2015-16	16,432,520	2,693,879	34,172	37,102	72,950	872,014	793,960	1,674,885	26,368,912	48,980,394

(1) Includes General and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit-School Board.  
(2) Excludes contribution from Primary Government to Discretely Presented Component Unit.

Table 5

**County of Alleghany, Virginia**  
**Property Tax Levies and Collections**  
**Last Ten Fiscal Years**

Fiscal Year	Total Tax Levy (1)	Current Tax Collections (1)	Percent of Levy Collected	Delinquent Tax Collections (1)	Total Tax Collections	Percent of		
						Total Tax Collections to Tax Levy	Outstanding Delinquent Taxes to Tax Levy	
2024-25	\$ 20,541,683	\$ 20,282,501	98.74%	\$ 347,111	\$ 20,629,612	100.43%	\$ 820,249	3.99%
2023-24	20,160,516	19,770,833	98.07%	335,454	20,106,287	99.73%	822,798	4.08%
2022-23	19,882,499	19,547,996	98.32%	381,350	19,929,346	100.24%	659,275	3.32%
2021-22	19,823,368	19,441,928	98.08%	258,003	19,699,931	99.38%	728,925	3.68%
2020-21	19,591,077	19,161,513	97.81%	439,012	19,600,525	100.05%	637,518	3.25%
2019-20	18,568,687	18,334,126	98.74%	303,005	18,637,131	100.37%	761,404	4.10%
2018-19	17,892,794	17,555,526	98.12%	310,788	17,866,314	99.85%	726,449	4.06%
2017-18	17,785,917	17,493,648	98.36%	398,881	17,892,529	100.60%	683,135	3.84%
2016-17	17,571,198	17,140,464	97.55%	227,217	17,367,681	98.84%	743,351	4.23%
2015-16	17,749,218	17,241,475	97.14%	320,486	17,561,961	98.94%	699,953	3.94%

(1) Exclusive of penalties and interest. Includes PPTRA revenue from the Commonwealth.

Table 6

**County of Alleghany, Virginia**  
**Assessed Value of Taxable Property**  
**Last Ten Fiscal Years**

Fiscal Year	Real Estate (1)	Personal Property and Mobile Homes	Machinery and Tools	Public Utility (2)	Total
2024-25	\$ 1,259,408,705	\$ 186,267,496	\$ 221,513,517	\$ 147,738,809	\$ 1,814,928,527
2023-24	1,247,791,748	175,157,684	216,179,587	148,378,295	1,787,507,314
2022-23	1,236,672,127	168,193,065	212,818,436	161,804,348	1,779,487,976
2021-22	1,232,515,523	161,896,577	211,565,658	176,963,249	1,782,941,007
2020-21	1,225,302,182	148,834,949	211,215,719	179,426,407	1,764,779,257
2019-20	1,216,992,597	144,746,455	185,257,582	190,079,083	1,737,075,717
2018-19	1,213,322,557	142,500,508	180,847,337	173,277,086	1,709,947,488
2017-18	1,211,932,214	70,928,863	90,396,100	178,515,715	1,551,772,892
2016-17	1,205,493,480	69,838,584	87,848,224	170,703,976	1,533,884,264
2015-16	1,202,425,765	66,764,432	98,782,735	179,762,641	1,547,735,573

(1) Real estate is assessed at 100% of fair market value.

(2) Assessed values are established by the State Corporation Commission (includes real estate and personal property).

Table 7

**County of Alleghany, Virginia**  
**Property Tax Rates (1)**  
**Last Ten Fiscal Years**

Fiscal Year	Real Estate	Personal Property	Mobile Home	Machinery and Tools
2024-25	\$ 0.73	\$ 2.98	\$ 0.73	\$ 2.98
2023-24	0.73	2.98	0.73	2.98
2022-23	0.73	2.98	0.73	2.98
2021-22	0.73	2.98	0.73	2.98
2020-21	0.73	2.98	0.73	2.98
2019-20	0.73	2.98	0.73	2.98
2018-19	0.71	2.98	0.71	2.98
2017-18	0.71	5.95	0.71	5.95
2016-17	0.71	5.95	0.71	5.95
2015-16	0.69	5.95	0.69	5.95

(1) Per \$100 of assessed value.

Table 8

**County of Alleghany, Virginia**  
**Ratio of Net General Bonded Debt to**  
**Assessed Value and Net Bonded Debt Per Capita**  
**Last Ten Fiscal Years**

Fiscal Year	Population (1)	Real Estate Assessed Value (in thousands)	Gross Bonded Debt (2)	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
2024-25	15,223	\$ 1,259,409	\$ 390,935	\$ 390,935	0.03%	\$ 26
2023-24	15,223	1,247,792	580,003	580,003	0.05%	38
2022-23	15,223	1,236,672	765,215	765,215	0.06%	50
2021-22	15,223	1,232,516	946,812	946,812	0.08%	62
2020-21	15,223	1,225,302	2,264,860	2,264,860	0.18%	149
2019-20	15,223	1,216,993	3,559,561	3,559,561	0.29%	234
2018-19	16,250	1,213,323	4,836,269	4,836,269	0.40%	298
2017-18	16,250	1,211,932	6,491,474	6,491,474	0.54%	399
2016-17	16,250	1,205,493	8,121,354	8,121,354	0.67%	500
2015-16	16,250	1,202,426	9,652,194	9,652,194	0.80%	594

(1) Population per the Bureau of the Census.

(2) Includes all long-term general obligations: bonded debt, bonded anticipation notes, and literary fund loans. Also includes lease revenue bonds which will be repaid using taxpayer dollars. Excludes revenue bonds, landfill closure/post-closure care liability, lease liabilities, and compensated absences.

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## COMPLIANCE SECTION

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**Independent Auditors' Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

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**To The Board of Supervisors  
County of Alleghany, Virginia  
Covington, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Alleghany, Virginia as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County of Alleghany, Virginia's basic financial statements and have issued our report thereon dated April 7, 2026.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County of Alleghany, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Alleghany, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Alleghany, Virginia's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2025-001 and 2025-002 that we consider to be material weaknesses.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County of Alleghany, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### County of Alleghany, Virginia's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the County of Alleghany, Virginia's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County of Alleghany, Virginia's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robinson, Farmer, Cox Associates*

Blacksburg, Virginia

April 7, 2026



**Independent Auditors' Report on Compliance for Each Major Program and on  
Internal Control over Compliance Required by the Uniform Guidance**

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To The Board of Supervisors  
County of Alleghany, Virginia  
Covington, Virginia

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the County of Alleghany, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County of Alleghany, Virginia's major federal programs for the year ended June 30, 2025. The County of Alleghany, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County of Alleghany, Virginia complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County of Alleghany, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County of Alleghany, Virginia's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County of Alleghany, Virginia's federal programs.

## ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County of Allegheny, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County of Allegheny, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County of Allegheny, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County of Allegheny, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County of Allegheny, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Robinson, Farmer, Cox Associates*

Blacksburg, Virginia  
April 7, 2026

County of Alleghany, Virginia  
Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2025

Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures
<b>Department of Health and Human Services:</b>			
Pass Through Payments:			
<i>Virginia Department of Social Services:</i>			
Temporary Assistance for Needy Families	93.558	400124/400125	\$ 272,458
MaryLee Allen Promoting Safe and Stable Families Program	93.556	950123/950124/980120	20,882
Refugee and Entrant Assistance - State/Replacement Designee Administered Programs	93.566	500124/500125	750
Low-Income Home Energy Assistance	93.568	600424/600425	56,674
<i>CCDF Cluster:</i>			
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	760124/760125	55,980
<i>Total CCDF Cluster</i>			
Stephanie Tubbs Jones Child Welfare Services Program	93.645	900123/900124	990
Foster Care - Title IV-E	93.658	1100124/1100125	152,839
Title IV-E Prevention Program	93.472	1140124/1140125	8,527
Adoption Assistance	93.659	1120124/1120125	87,834
Adoption and Legal Guardianship Incentive Payments Program	93.603	1130122	2,100
Social Services Block Grant	93.667	1000124/1000125	266,549
Children's Health Insurance Program	93.767	540124/540125	5,390
<i>Medicaid Cluster:</i>			
Medical Assistance Program	93.778	1200124/1200125	439,881
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150123/9150124	2,091
Guardianship Assistance	93.090	1110124/1110125	402
Total Department of Health and Human Services			<u>\$ 1,373,347</u>
<b>Department of Agriculture:</b>			
Pass Through Payments:			
<i>Virginia Department of Education:</i>			
<i>Forest Service Schools and Roads Cluster:</i>			
Schools and Roads - Grants to States	10.665	APE438410000	\$ 19,434
<i>Child Nutrition Cluster:</i>			
School Breakfast Program	10.553	APE402530000	\$ 379,305
National School Lunch Program	10.555	APE402540000/APE411080000	1,206,080
Summer Food Service Program for Children	10.559	APE603020000/APE603030000	129,246
<i>Total Child Nutrition Cluster</i>			
Child and Adult Care Food Program	10.558	APE24001055800	14,161
<i>Virginia Department of Social Services:</i>			
<i>SNAP Cluster:</i>			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	10124/10125/40124/40125	528,863
Total Department of Agriculture			<u>\$ 2,277,089</u>
<b>Department of Transportation:</b>			
Pass Through Payments:			
<i>Virginia Department of Transportation:</i>			
Alcohol Open Container Requirements	20.607	ENF_AL-2023-54301-24301/ BPT-2024-54321-24321/ BPT-2025-55356-25356	\$ 20,862
Total Department of Transportation			<u>\$ 20,862</u>
<b>Department of Justice:</b>			
Pass Through Payments:			
<i>Virginia Department of Criminal Justice Services:</i>			
Crime Victim Assistance	16.575	15POVC22GG00681ASSI	\$ 141,996
Total Department of Justice			<u>\$ 141,996</u>
<b>Department of Treasury:</b>			
Pass Through Payments:			
<i>Virginia Department of Criminal Justice Services</i>			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	0000122373	\$ 23,060
<i>Virginia Department of Elections</i>			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	723012	8,115
<i>Virginia Department of Education</i>			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	APE452900000/APE452770000	119,415
Total Department of Treasury			<u>\$ 150,590</u>

County of Alleghany, Virginia  
Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2025

Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures
<b>Department of Homeland Security:</b>			
Pass Through Payments:			
<i>Department of Emergency Management</i>			
Homeland Security Grant Program	97.067	EMW-2023-SS-00109/ 2022-SS-0082	\$ 260,050
Total Department of Homeland Security			<u>\$ 260,050</u>
<b>Department of Education:</b>			
Pass Through Payments:			
<i>Virginia Department of Education:</i>			
Title I: Grants to Local Educational Agencies	84.010	APE429010000	\$ 1,176,656
Career and Technical Education: Basic Grants to States	84.048	APE600310000/APE600311005	70,354
<i>Special Education Cluster:</i>			
Special Education - Grants to States	84.027	APE402870000/APE430710000	\$ 839,577
Special Education - Preschool Grants	84.173	APE625210000/APE402860000	<u>25,787</u>
<i>Total Special Education Cluster</i>			865,364
Supporting Effective Instruction State Grants	84.367	APE614800000	165,546
Student Support and Academic Enrichment Program	84.424	APE602810000	62,053
Rural Education	84.358	APE434810000	35,621
<i>Education Stabilization Fund:</i>			
COVID-19 American Rescue Plan - Elementary and Secondary School Emergency Relief	84.425U	APE501930000	773,406
<i>Virginia Tech:</i>			
English Language Acquisition State Grants	84.365	Not available	4,473
<i>City of Roanoke, Virginia School Board:</i>			
Adult Education - Basic Grants to States	84.002	Not available	<u>15,698</u>
Total Department of Education			<u>\$ 3,169,171</u>
Total Expenditures of Federal Awards			<u>\$ 7,393,105</u>

**Notes to Schedule of Expenditures of Federal Awards**

**Note A -- Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the County of Alleghany, Virginia under programs of the federal government for the year ended June 30, 2025. The information in the Schedule is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County of Alleghany, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County of Alleghany, Virginia.

**Note B -- Summary of Significant Accounting Policies:**

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement.
- (2) Pass-through entity identifying numbers are presented where available.
- (3) The County did not elect to use 15% de minimis indirect cost rate because they only request direct costs for reimbursement.

**Note C -- Food Distribution**

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

**Note D -- Subrecipients**

The County did not have any subrecipients for the year ended June 30, 2025.

**Note E -- Outstanding Balance of Federal Loans**

The County has not received any federal funding through loans.

**Note F -- Relationship to the Financial Statements**

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

<b>Primary government:</b>	
General Fund-Intergovernmental	\$ 16,207,720
Less: Revenue from the Commonwealth	(13,360,179)
Less: Payments in Lieu of Taxes	(491,248)
<b>Component Unit School Board:</b>	
School Operating Fund-Intergovernmental	45,922,669
Less: Revenue from Local Governments	(7,695,322)
Less: Revenue from the Commonwealth	(33,190,535)
Governor's School Fund-Intergovernmental	69,691
Less: Revenue from the Commonwealth	<u>(69,691)</u>
Total federal expenditures per the Schedule of Expenditures of Federal Awards	<u>\$ 7,393,105</u>

County of Alleghany, Virginia  
 Schedule of Findings and Questioned Costs  
 For the Year Ended June 30, 2025

**Section I - Summary of Auditors' Results**

**Financial Statements**

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? Yes

Significant deficiency(ies) identified? No

Noncompliance material to financial statements noted? No

**Federal Awards**

Internal control over major programs:

Material weakness(es) identified? No

Significant deficiency(ies) identified? None reported

Type of auditors' report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR section, 200.516 (a)? No

Identification of major programs:

<u>Assistance Listing #</u>	<u>Name of Federal Program or Cluster</u>
10.553/10.555/10.559	Child Nutrition Cluster
84.010	Title I Grants to Local Educational Agencies
84.425	Education Stabilization Fund
93.778	Medical Assistance Program

Dollar threshold used to distinguish between Type A and Type B programs \$750,000

Auditee qualified as low-risk auditee? No

**Section II - Financial Statement Findings**

**Finding 2025-001**  
**(Material Weakness)**

Criteria: Identification of cash adjustments to the financial statements that were not detected by the entity's internal controls indicates that a material weakness may exist.

Condition: The County's consulting accountant identified adjustments to cash balance (i.e. cash in bank) that were necessary for the balances to be presented correctly.

Cause: Controls in place were inadequate to identify all cash basis adjustments and corrections that were necessary

Effect: There is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected by the entity's internal controls over financial reporting.

Recommendation: The County should ensure bank reconciliations tie to the cash balances in the books

Management's Response: Management will implement the procedures recommended by the Auditor above.

County of Alleghany, Virginia  
 Schedule of Findings and Questioned Costs  
 For the Year Ended June 30, 2025

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**Section II - Financial Statement Findings (Continued)**

**Finding 2025-002**

**(Material Weakness)**

Criteria:	Fund (910) and other funds should reconcile to one another.
Condition:	The County uses fund 910 within the general ledger as a reconciliation and control fund. Each bank account is reconciled to assets in the fund monthly. Liabilities in the fund (910) offset assets (or bank holdings) of the fund. The liabilities represent the cash held for each fund (general fund, school fund, etc.). When comparing the cash in fund 910 held for each fund and the actual cash reported in each fund, we found variances in a number of funds.
Cause:	The County implemented a new software system in the prior fiscal year. As a result, the software system was not set up to correctly to record transactions in all the funds affected.
Effect:	There is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected by the entity's internal controls over financial reporting.
Recommendation:	The County monthly reconciliations should be expanded to verify that cash reported in each fund agree with the amounts held for each fund within fund 910.
Management's Response:	Management concurs with the finding and will begin verifying cash reported in each fund agree with the amounts held for each fund within fund 910.

**Section III - Federal Award Findings and Questioned Costs**

There are no federal award findings and questioned costs to report.

County of Alleghany, Virginia

Summary Schedule of Prior Audit Findings  
For the Year Ended June 30, 2025

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**2024-001**

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Finding Type: Significant Deficiency

Condition: The County's Department of Social Services failed to document reconciliations of the special welfare ledger to the County's books reconcile the special welfare ledger to the County's books.

Recommendation: The Social Services Department should begin reconciling the Special Welfare Ledger to the Treasurer's account for same.

Current Status: The finding was corrected in the current year.

**2024-002**

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Finding Type: Significant Deficiency

Condition: The financial statements, as presented for audit, did not contain all necessary adjustments to comply with generally accepted accounting principles (GAAP).

Recommendation: The County and School Board should review proposed audit adjustments and consider same as they close out the books for the 2024/2025 fiscal year.

Current Status: This finding was corrected in the current year.

**2024-003**

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Finding Type: Significant Deficiency

Condition: The County uses fund 910 within the general ledger as a reconciliation and control fund. Each bank account is reconciled to assets in the fund monthly. Liabilities in the fund (910) offset assets (or bank holdings) of the fund. The liabilities represent the cash held for each fund (general fund, school fund, etc.). When comparing the cash in fund 910 held for each fund and the actual cash reported in each fund, we found variances in a number of funds.

Recommendation: The County monthly reconciliations should be expanded to verify that cash reported in each fund agree with the amounts held for each fund within fund 910.

Current Status: The finding is reported again in the current year as 2025-002.

**2024-004**

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Finding Type: Noncompliance

Condition: A federally funded construction contract did not include the provision that the contractor or subcontractor must pay prevailing wage rates established by the DOL nor did the School Board receive certified payrolls from the contractor.

Recommendation: Management should implement a process to review compliance requirements for all federal assistance funds grants to ensure that all compliance requirements have been met.

Current Status: The finding was corrected in the current year.