VIRGINIA RETIREMENT SYSTEM
LINE OF DUTY ACT PROGRAM

GASB No. 75 Schedules

With Independent Auditor's Report Thereon

For the Plan Year Ended June 30, 2025

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Commonwealth of Virginia

Auditor of Public Accounts

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Auditor of Public Accounts

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June 30, 2026

Joint Legislative Audit
and Review Commission

Board of Trustees
Virginia Retirement System

Patricia S. Bishop
Director, Virginia Retirement System

INDEPENDENT AUDITOR'S REPORT

Report on the Schedules

Opinions

We have audited the accompanying Schedule of Employer Allocations of the Virginia Retirement System Line of Duty Act (LODA) Program, as of and for the year ended June 30, 2025, and the related notes. We have also audited the total for all employers of the columns titled Net LODA OPEB Liability, Total LODA OPEB Expense (Revenue), Total Deferred Outflows of Resources, and Total Deferred Inflows of Resources (specified column totals) included in the accompanying Schedule of Net LODA OPEB Liability and Total LODA OPEB Expense and the Schedule of Deferred Outflows and Deferred Inflows of Resources by Employer of the Virginia Retirement System LODA Program (schedules of OPEB amounts), as of and for the year ended June 30, 2025, and the related notes.

In our opinion, the schedules referred to above present fairly, in all material respects, the employer allocations and the net LODA OPEB liability, total LODA OPEB expense, total deferred outflows of resources, and total deferred inflows of resources for the total of all participating employers for the Virginia Retirement System LODA Program as of and for the year ended June 30, 2025, in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Schedules section of our report. We are required to be independent of the Virginia Retirement System LODA Program, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Schedules

Management is responsible for the preparation and fair presentation of these schedules in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the schedules that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Schedules

Our objectives are to obtain reasonable assurance about whether the Schedule of Employer Allocations and the specified column totals included in the schedules of OPEB amounts are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the Schedule of Employer Allocations and the specified column totals included in the schedules of OPEB amounts.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the Schedule of Employer Allocations and the specified column totals included in the schedules of OPEB amounts, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the Schedule of Employer Allocations and the specified column totals included in the schedules of OPEB amounts.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an

opinion on the effectiveness of the Virginia Retirement System's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the Schedule of Employer Allocations and the specified column totals included in the schedules of OPEB amounts.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matter

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States, the financial statements of the Virginia Retirement System as of and for the year ended June 30, 2025, and our report thereon, dated December 15, 2025, expressed an unmodified opinion on those financial statements.

Restriction on Use

Our report is intended solely for the information and use of the Joint Legislative Audit and Review Commission, Virginia Retirement System management, the Virginia Retirement System Board of Trustees, and Virginia Retirement System LODA Program employers and their auditors and is not intended to be and should not be used by anyone other than these specified parties.

Staci A. Henshaw
AUDITOR OF PUBLIC ACCOUNTS

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Virginia Retirement System
VRS Line of Duty Act Program (LODA)
Schedule of Employer Allocations
For the Plan Year Ended and Measurement Date of June 30, 2025

Employer Code	Employer		Employer Contributions	Employer Allocation Percentage
State:				
2XXXX	State Police Officers' Retirement System Employees	$	1,884,856	10.30886%
3XXXX	All Other State Employees		2,390,112	13.07220%
7XXXX	Virginia Law Officers' Retirement System Employees		6,283,832	34.36810%
	Sub-total State	$	10,558,800	57.74916%
Political Subdivisions:				
50001	Arlington County		875,184	4.78664%
50025	Boones Mill, Town		1,269	0.00693%
50026	Pocahontas, Town		2,026	0.01109%
55113	Buchanan County		86,020	0.47048%
55136	Gloucester County		153,265	0.83825%
55139	Greene County		110,887	0.60649%
55152	Lee County		76,885	0.42051%
55167	Nottoway County		23,599	0.12907%
55183	Russell County		100,231	0.54820%
55197	Wise County		115,965	0.63424%
55201	Bristol, City		143,114	0.78274%
55213	Petersburg, City		161,384	0.88266%
55214	Portsmouth, City		571,443	3.12540%
55215	Radford, City		95,155	0.52044%
55220	Suffolk, City		518,665	2.83673%
55221	Williamsburg, City		90,336	0.49407%
55222	Winchester, City		199,195	1.08945%
55224	Falls Church, City		48,697	0.26634%
55226	Front Royal, Town		30,450	0.16654%
55232	Franklin, City		114,949	0.62869%
55233	Chesapeake, City		1,179,685	6.45204%
55234	Virginia Beach, City		1,948,293	10.65579%
55235	Norton, City		39,838	0.21789%
55236	Manassas Park, City		77,140	0.42190%
55238	Pound, Town		2,026	0.01109%

Virginia Retirement System
VRS Line of Duty Act Program (LODA)
Schedule of Employer Allocations
For the Plan Year Ended and Measurement Date of June 30, 2025

Employer Code	Employer	Employer Contributions	Employer Allocation Percentage
55245	Scottsville, Town	3,295	0.01802%
55249	LaCrosse, Town	1,015	0.00555%
55255	Brodnax, Town	1,015	0.00555%
55259	Richlands, Town	47,705	0.26091%
55300	Abingdon, Town	23,345	0.12768%
55301	Dumfries, Town	18,270	0.09992%
55304	South Boston, Town	38,568	0.21095%
55306	Remington, Town	3,551	0.01941%
55310	Smithfield, Town	22,331	0.12213%
55314	Jonesville, Town	2,026	0.01109%
55315	Wytheville, Town	65,975	0.36083%
55317	Vienna, Town	38,569	0.21095%
55321	Woodstock, Town	23,599	0.12907%
55327	Christiansburg, Town	119,010	0.65090%
55330	Chatham, Town	3,043	0.01664%
55332	Manassas, City	163,162	0.89238%
55334	Boydton, Town	1,015	0.00555%
55338	Quantico, Town	1,269	0.00693%
55354	Big Stone Gap, Town	13,196	0.07217%
55355	Luray, Town	25,375	0.13878%
55369	Tazewell, Town	48,721	0.26646%
55372	Weber City, Town	7,100	0.03884%
55374	Hurt, Town	3,043	0.01664%
55378	Courtland, Town	2,026	0.01109%
55380	Independence, Town	6,085	0.03328%
55382	Grundy, Town	8,115	0.04439%
55389	Pembroke, Town	3,041	0.01663%
55397	Orange, Town	14,212	0.07772%
55417	Norfolk Airport Authority	57,858	0.31642%
55487	Capital Region Airport Commission	38,568	0.21095%
55858	Peumansend Creek Regional Jail Authority	65,975	0.36083%
55861	Breaks Interstate Park	2,026	0.01109%
55899	Shenandoah Valley Regional Airport	12,180	0.06662%

Virginia Retirement System

VRS Line of Duty Act Program (LODA)

Schedule of Employer Allocations

For the Plan Year Ended and Measurement Date of June 30, 2025

Employer Code	Employer		Employer Contributions	Employer Allocation Percentage
55922	Piedmont Regional Jail		75,107	0.41080%
	Sub-total Political Subdivisions	$	7,725,092	42.25084%
Grand Total[(1)]		$	18,283,892	100.00000%

[(1)] Employer-level results may not add to Line of Duty Act system-wide results due to rounding.

The accompanying notes are an integral part of the Schedule of Employer Allocations.

Virginia Retirement System
VRS Line of Duty Act Program (LODA)
Schedule of Net LODA OPEB Liability and Total LODA OPEB Expense
As of the Measurement Date and For the Plan Year Ended June 30, 2025

Employer Code	Employer	Net LODA OPEB Liability 6/30/2025	Total LODA OPEB Expense (Revenue) 2025
State:			
2XXXX	State Police Officers' Retirement System Employees	$ 39,095,161	$ 4,152,016
3XXXX	All Other State Employees	49,574,809	6,658,821
7XXXX	Virginia Law Officers' Retirement System Employees	130,337,048	11,416,052
	Sub-total State	$ 219,007,018	$ 22,226,889
Political Subdivision:			
50001	Arlington County	$ 18,152,779	$ 2,115,221
50005	Appalachia, Town	—	(9,360)
50025	Boones Mill, Town	26,281	4,518
50026	Pocahontas, Town	42,058	8,303
55113	Buchanan County	1,784,241	196,842
55136	Gloucester County	3,178,966	358,417
55139	Greene County	2,300,043	364,664
55152	Lee County	1,594,736	155,364
55167	Nottoway County	489,483	32,447
55183	Russell County	2,078,985	249,633
55197	Wise County	2,405,282	326,415
55201	Bristol, City	2,968,451	263,916
55213	Petersburg, City	3,347,386	178,487
55214	Portsmouth, City	11,852,719	1,140,401
55215	Radford, City	1,973,709	284,027
55220	Suffolk, City	10,757,971	1,174,454
55221	Williamsburg, City	1,873,703	238,549
55222	Winchester, City	4,131,613	513,019
55224	Falls Church, City	1,010,064	100,067
55226	Front Royal, Town	631,584	50,219
55232	Franklin, City	2,384,234	358,315
55233	Chesapeake, City	24,468,617	2,721,610
55234	Virginia Beach, City	40,410,853	4,670,190
55235	Norton, City	826,323	110,689
55236	Manassas Park, City	1,600,007	224,550

Virginia Retirement System
VRS Line of Duty Act Program (LODA)
Schedule of Net LODA OPEB Liability and Total LODA OPEB Expense
As of the Measurement Date and For the Plan Year Ended June 30, 2025

Employer Code	Employer	Net LODA OPEB Liability 6/30/2025	Total LODA OPEB Expense (Revenue) 2025
55238	Pound, Town	42,058	354
55245	Scottsville, Town	68,339	7,358
55249	LaCrosse, Town	21,048	(3,096)
55255	Brodnax, Town	21,048	307
55259	Richlands, Town	989,471	99,253
55300	Abingdon, Town	484,212	47,913
55301	Dumfries, Town	378,935	64,684
55304	South Boston, Town	800,004	93,269
55306	Remington, Town	73,610	11,245
55310	Smithfield, Town	463,164	55,510
55314	Jonesville, Town	42,058	2,510
55315	Wytheville, Town	1,368,406	202,124
55317	Vienna, Town	800,004	83,850
55321	Woodstock, Town	489,483	71,700
55327	Christiansburg, Town	2,468,463	318,347
55330	Chatham, Town	63,105	7,202
55332	Manassas, City	3,384,248	368,925
55334	Boydton, Town	21,048	4,401
55338	Quantico, Town	26,281	(1,826)
55354	Big Stone Gap, Town	273,696	28,434
55355	Luray, Town	526,307	70,220
55369	Tazewell, Town	1,010,519	175,932
55372	Weber City, Town	147,296	21,989
55374	Hurt, Town	63,105	7,914
55375	Waverly, Town	—	(13,877)
55378	Courtland, Town	42,058	4,198
55380	Independence, Town	126,211	15,214
55382	Grundy, Town	168,344	20,749
55389	Pembroke, Town	63,067	4,163
55397	Orange, Town	294,744	30,096
55417	Norfolk Airport Authority	1,199,986	128,307
55487	Capital Region Airport Commission	800,004	76,789

Virginia Retirement System

VRS Line of Duty Act Program (LODA)

Schedule of Net LODA OPEB Liability and Total LODA OPEB Expense

As of the Measurement Date and For the Plan Year Ended June 30, 2025

Employer Code	Employer	Net LODA OPEB Liability 6/30/2025	Total LODA OPEB Expense (Revenue) 2025
55858	Peumansend Creek Regional Jail Authority	1,368,406	270,515
55861	Breaks Interstate Park	42,058	8,438
55869	Rsw Regional Jail Authority	—	(185,493)
55899	Shenandoah Valley Regional Airport	252,649	20,211
55922	Piedmont Regional Jail	1,557,912	137,385
	Sub-total Political Subdivisions	$ 160,231,435	$ 18,086,171
Grand Total[(1)]		$ 379,238,453	$ 40,313,060

[(1)] Employer-level results may not add to Line of Duty Act system-wide results due to rounding.

The accompanying notes are an integral part of the Schedule of Net LODA OPEB Liability and Total LODA OPEB Expense.

Virginia Retirement System
VRS Line of Duty Act Program (LODA)
Schedule of Deferred Outflows and Deferred Inflows of Resources by Employer
As of the Measurement Date of June 30, 2025

		Deferred Outflows of Resources					Deferred Inflows of Resources				
Employer Code	Employer	Difference Between Expected and Actual Experience	Net Difference Between Projected and Actual Investment Earnings on OPEB Plan Investments	Change of Assumptions	Changes in Proportionate Share and Differences Between Actual and Expected Contributions	Total of Deferred Outflows of Resources	Difference Between Expected and Actual Experience	Net Difference Between Projected and Actual Investment Earnings on OPEB Plan Investments	Change of Assumptions	Changes in Proportionate Share and Differences Between Actual and Expected Contributions	Total of Deferred Inflows of Resources
State:											
2XXXX	State Police Officers' Retirement System Employees	$ 618,745	$ —	$ 5,778,297	$ 2,755,672	$ 9,152,714	$ 8,533,442	$ 126,472	$ 10,809,690	$ 1,230,056	$ 20,699,660
3XXXX	All Other State Employees	784,602	—	7,327,198	16,385,176	24,496,976	10,820,872	160,373	13,707,280	5,875,395	30,563,920
7XXXX	Virginia Law Officers' Retirement System Employees	2,062,802	—	19,263,921	38,690,939	60,017,662	28,449,139	421,638	36,037,786	60,185,112	125,093,675
	Sub-total State	$ 3,466,149	$ —	$ 32,369,416	$ 57,831,787	$ 93,667,352	$ 47,803,453	$ 708,483	$ 60,554,756	$ 67,290,563	$ 176,357,255
Political Subdivision:											
50001	Arlington County	$ 287,297	$ —	$ 2,682,996	$ 1,255,090	$ 4,225,383	$ 3,962,273	$ 58,724	$ 5,019,187	$ 374,247	$ 9,414,431
50005	Appalachia, Town	—	—	—	5,448	5,448	—	—	—	56,306	56,306
50025	Boones Mill, Town	416	—	3,884	12,217	16,517	5,736	85	7,267	32,297	45,385
50026	Pocahontas, Town	666	—	6,216	9,654	16,536	9,180	136	11,629	659	21,604
55113	Buchanan County	28,239	—	263,712	222,743	514,694	389,453	5,772	493,337	190,907	1,079,469
55136	Gloucester County	50,312	—	469,854	591,405	1,111,571	693,884	10,284	878,974	298,731	1,881,873
55139	Greene County	36,402	—	339,948	1,113,666	1,490,016	502,039	7,441	635,955	121,195	1,266,630
55152	Lee County	25,239	—	235,703	100,602	361,544	348,089	5,159	440,939	143,472	937,659
55167	Nottoway County	7,747	—	72,346	330,160	410,253	106,841	1,583	135,341	624,535	868,300
55183	Russell County	32,903	—	307,276	369,970	710,149	453,788	6,725	574,833	132,471	1,167,817
55197	Wise County	38,068	—	355,503	492,512	886,083	525,010	7,781	665,053	127,448	1,325,292

Virginia Retirement System

VRS Line of Duty Act Program (LODA)

Schedule of Deferred Outflows and Deferred Inflows of Resources by Employer

As of the Measurement Date of June 30, 2025

		Deferred Outflows of Resources					Deferred Inflows of Resources				
Employer Code	Employer	Difference Between Expected and Actual Experience	Net Difference Between Projected and Actual Investment Earnings on OPEB Plan Investments	Change of Assumptions	Changes in Proportionate Share and Differences Between Actual and Expected Contributions	Total of Deferred Outflows of Resources	Difference Between Expected and Actual Experience	Net Difference Between Projected and Actual Investment Earnings on OPEB Plan Investments	Change of Assumptions	Changes in Proportionate Share and Differences Between Actual and Expected Contributions	Total of Deferred Inflows of Resources
55201	Bristol, City	46,981	—	438,739	444,438	930,158	647,935	9,603	820,767	732,255	2,210,560
55213	Petersburg, City	52,978	—	494,746	91,296	639,020	730,646	10,829	925,542	1,124,434	2,791,451
55214	Portsmouth, City	187,589	—	1,751,841	1,726,006	3,665,436	2,587,136	38,343	3,277,240	1,407,016	7,309,735
55215	Radford, City	31,237	—	291,716	427,719	750,672	430,808	6,385	545,724	164,634	1,147,551
55220	Suffolk, City	170,262	—	1,590,037	1,470,778	3,231,077	2,348,181	34,802	2,974,545	1,120,739	6,478,267
55221	Williamsburg, City	29,654	—	276,935	366,388	672,977	408,980	6,061	518,073	85,734	1,018,848
55222	Winchester, City	65,390	—	610,656	897,909	1,573,955	901,822	13,366	1,142,378	216,528	2,274,094
55224	Falls Church, City	15,986	—	149,288	75,409	240,683	220,470	3,268	279,279	175,295	678,312
55226	Front Royal, Town	9,996	—	93,349	51,734	155,079	137,858	2,043	174,631	182,079	496,611
55232	Franklin, City	37,734	—	352,392	882,168	1,272,294	520,415	7,713	659,233	118,278	1,305,639
55233	Chesapeake, City	387,256	—	3,616,482	2,694,571	6,698,309	5,340,853	79,156	6,765,496	2,531,623	14,717,128
55234	Virginia Beach, City	639,568	—	5,972,757	5,193,994	11,806,319	8,820,623	130,729	11,173,474	2,016,170	22,140,996
55235	Norton, City	13,078	—	122,131	169,953	305,162	180,364	2,673	228,476	53,567	465,080
55236	Manassas Park, City	25,323	—	236,482	635,449	897,254	349,239	5,176	442,397	117,043	913,855
55238	Pound, Town	666	—	6,216	33,520	40,402	9,180	136	11,629	78,564	99,509
55245	Scottsville, Town	1,082	—	10,101	20,964	32,147	14,917	221	18,895	30,978	65,011
55249	LaCrosse, Town	333	—	3,111	11,994	15,438	4,594	68	5,820	19,189	29,671
55255	Brodnax, Town	333	—	3,111	11,524	14,968	4,594	68	5,820	15,637	26,119
55259	Richlands, Town	15,660	—	146,245	122,588	284,493	215,975	3,201	273,586	135,963	628,725
55300	Abingdon, Town	7,663	—	71,567	40,594	119,824	105,691	1,566	133,883	71,137	312,277
55301	Dumfries, Town	5,997	—	56,007	198,560	260,564	82,712	1,226	104,774	47,254	235,966

Virginia Retirement System

VRS Line of Duty Act Program (LODA)

Schedule of Deferred Outflows and Deferred Inflows of Resources by Employer

As of the Measurement Date of June 30, 2025

		Deferred Outflows of Resources					Deferred Inflows of Resources				
Employer Code	Employer	Difference Between Expected and Actual Experience	Net Difference Between Projected and Actual Investment Earnings on OPEB Plan Investments	Change of Assumptions	Changes in Proportionate Share and Differences Between Actual and Expected Contributions	Total of Deferred Outflows of Resources	Difference Between Expected and Actual Experience	Net Difference Between Projected and Actual Investment Earnings on OPEB Plan Investments	Change of Assumptions	Changes in Proportionate Share and Differences Between Actual and Expected Contributions	Total of Deferred Inflows of Resources
55304	South Boston, Town	12,661	—	118,241	116,697	247,599	174,620	2,588	221,198	50,342	448,748
55306	Remington, Town	1,165	—	10,880	22,807	34,852	16,067	238	20,353	3,746	40,404
55310	Smithfield, Town	7,330	—	68,456	135,622	211,408	101,096	1,498	128,063	34,118	264,775
55314	Jonesville, Town	666	—	6,216	13,801	20,683	9,180	136	11,629	29,798	50,743
55315	Wytheville, Town	21,657	—	202,252	426,543	650,452	298,687	4,427	378,360	34,654	716,128
55317	Vienna, Town	12,661	—	118,241	94,135	225,037	174,620	2,588	221,198	82,993	481,399
55321	Woodstock, Town	7,747	—	72,346	169,914	250,007	106,841	1,583	135,341	10,860	254,625
55327	Christiansburg, Town	39,067	—	364,841	701,431	1,105,339	538,800	7,985	682,522	319,467	1,548,774
55330	Chatham, Town	999	—	9,327	18,760	29,086	13,774	204	17,448	11,782	43,208
55332	Manassas, City	53,561	—	500,195	548,603	1,102,359	738,692	10,948	935,734	232,713	1,918,087
55334	Boydton, Town	333	—	3,111	20,983	24,427	4,594	68	5,820	11,708	22,190
55338	Quantico, Town	416	—	3,884	14,973	19,273	5,736	85	7,267	32,681	45,769
55354	Big Stone Gap, Town	4,332	—	40,453	128,235	173,020	59,741	885	75,676	82,332	218,634
55355	Luray, Town	8,330	—	77,789	117,300	203,419	114,879	1,703	145,522	45,676	307,780
55369	Tazewell, Town	15,993	—	149,356	366,299	531,648	220,570	3,269	279,405	101,834	605,078
55372	Weber City, Town	2,331	—	21,771	119,188	143,290	32,151	477	40,727	50,049	123,404
55374	Hurt, Town	999	—	9,327	41,653	51,979	13,774	204	17,448	17,575	49,001
55375	Waverly, Town	—	—	—	186	186	—	—	—	71,787	71,787
55378	Courtland, Town	666	—	6,216	13,103	19,985	9,180	136	11,629	15,899	36,844
55380	Independence, Town	1,997	—	18,654	14,911	35,562	27,548	408	34,897	14,946	77,799
55382	Grundy, Town	2,664	—	24,881	108,911	136,456	36,745	545	46,547	75,979	159,816

Virginia Retirement System

VRS Line of Duty Act Program (LODA)

Schedule of Deferred Outflows and Deferred Inflows of Resources by Employer

As of the Measurement Date of June 30, 2025

Employer Code	Employer	Deferred Outflows of Resources: Difference Between Expected and Actual Experience	Deferred Outflows of Resources: Net Difference Between Projected and Actual Investment Earnings on OPEB Plan Investments	Deferred Outflows of Resources: Change of Assumptions	Deferred Outflows of Resources: Changes in Proportionate Share and Differences Between Actual and Expected Contributions	Deferred Outflows of Resources: Total of Deferred Outflows of Resources
55389	Pembroke, Town	998	—	9,321	25,774	36,093
55397	Orange, Town	4,665	—	43,563	31,786	80,014
55417	Norfolk Airport Authority	18,992	—	177,359	53,182	249,533
55487	Capital Region Airport Commission	12,661	—	118,241	125,359	256,261
55858	Peumansend Creek Regional Jail Authority	21,657	—	202,252	944,804	1,168,713
55861	Breaks Interstate Park	666	—	6,216	14,668	21,550
55869	Rsw Regional Jail Authority	—	—	—	—	—
55899	Shenandoah Valley Regional Airport	3,999	—	37,342	44,864	86,205
55922	Piedmont Regional Jail	24,656	—	230,261	175,311	430,228
	Sub-total Political Subdivisions	$ 2,535,924	$ —	$ 23,682,339	$ 24,680,826	$ 50,899,089
Grand Total		$ 6,002,073	$ —	$ 56,051,755	$ 82,512,613	$ 144,566,441

Employer Code	Employer	Deferred Inflows of Resources: Difference Between Expected and Actual Experience	Deferred Inflows of Resources: Net Difference Between Projected and Actual Investment Earnings on OPEB Plan Investments	Deferred Inflows of Resources: Change of Assumptions	Deferred Inflows of Resources: Changes in Proportionate Share and Differences Between Actual and Expected Contributions	Deferred Inflows of Resources: Total of Deferred Inflows of Resources
55389	Pembroke, Town	13,766	204	17,438	49,197	80,605
55397	Orange, Town	64,335	953	81,496	49,217	196,001
55417	Norfolk Airport Authority	261,925	3,882	331,792	32,091	629,690
55487	Capital Region Airport Commission	174,620	2,588	221,198	156,532	554,938
55858	Peumansend Creek Regional Jail Authority	298,687	4,427	378,360	554,502	1,235,976
55861	Breaks Interstate Park	9,180	136	11,629	603	21,548
55869	Rsw Regional Jail Authority	—	—	—	18,549	18,549
55899	Shenandoah Valley Regional Airport	55,147	817	69,857	30,025	155,846
55922	Piedmont Regional Jail	340,051	5,040	430,758	446,232	1,222,081
	Sub-total Political Subdivisions	$ 34,974,292	$ 518,345	$ 44,303,489	$ 15,214,272	$ 95,010,398
Grand Total		$ 82,777,745	$ 1,226,828	$ 104,858,245	$ 82,504,835	$ 271,367,653

The accompanying notes are an integral part of the Schedule of Deferred Outflows and Deferred Inflows of Resources by Employer.

Virginia Retirement System
VRS Line of Duty Act Program (LODA)
Notes to GASB No. 75 Schedules
For the Plan Year Ended June 30, 2025

Note 1. Summary of Significant Accounting Policies

Description of the Entity

The Virginia Retirement System (the System) is an independent agency of the Commonwealth of Virginia. The System administers four separate pension trust funds – the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), the Virginia Law Officers' Retirement System (VaLORS), and the Judicial Retirement System (JRS) as well as several Other Post-Employment Benefit trust funds – the Group Life Insurance Program, the Retiree Health Insurance Credit Program, the Disability Insurance Program for state employees, the Line of Duty Act Program and the Virginia Local Disability Program for participating schools systems and local governments.

Administration and Management

The Board of Trustees (the Board) is responsible for the general administration and operation of the pension plans and the other employee benefit plans. The Board has full power to invest and reinvest the trust funds of the System through the adoption of investment policies and guidelines that fulfill the Board's investment objective to maximize long-term investment returns while targeting an acceptable level of risk.

The Board consists of nine members. Five members are appointed by the Governor and four members are appointed by the Joint Rules Committee of the General Assembly subject to confirmation by the General Assembly. The Board appoints a Director to serve as the Chief Administrative Officer of the System and a Chief Investment Officer to direct, manage, and administer the investment of the System's funds.

The System issues an *Annual Comprehensive Financial Report* (Annual Report) containing the financial statements and required supplementary information for all of the System's pension and other employee benefit trust funds. A copy of the 2025 VRS Annual Report may be downloaded from the VRS website at https://www.varetire.org/publications/?category=annual, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500. The pension and other employee benefit trust funds administered by the System are classified as fiduciary funds and are included in the basic financial statements of the Commonwealth of Virginia.

Other Post-Employment Benefits (OPEB) – LODA

The LODA Program is a multiple-employer, cost-sharing plan. The LODA Program was established pursuant to § 9.1-400 et seq. of the *Code of Virginia*, as amended, which provides the authority under which benefit terms are established or may be amended. The LODA Program provides death and health insurance benefits to eligible state employees and local government employees, including volunteers, who die or become disabled as a result of the performance of their duties as a public safety officer. In addition, health insurance benefits are provided to eligible survivors and family members. For purposes of measuring the net LODA OPEB liability, deferred outflows of resources and deferred inflows of resources related to the LODA OPEB; LODA Program OPEB expense; information about the fiduciary net position of the LODA Program; and the additions to/ deductions from the LODA Program's fiduciary net position have been determined on the same basis as they were reported by the System. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Note 2. General Information about the LODA OPEB Plan

All paid employees and volunteers in hazardous duty positions in Virginia localities and hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS) are automatically covered by the LODA Program. As required by statute, the System is responsible for managing the assets of the program. Participating employers made contributions to the program beginning in FY 2012. The employer contributions are determined by the System's actuary using anticipated program costs and the number of covered individuals associated with all participating employers.

The specific information for the LODA Program OPEB, including eligibility, coverage, and benefits is set out in the following table:

LINE OF DUTY ACT PROGRAM (LODA) PLAN PROVISIONS

Eligible Employees
The eligible employees of the LODA Program include paid employees and volunteers in hazardous duty positions in Virginia localities as well as hazardous duty employees who are covered under VRS, SPORS or VaLORS.

Benefit Amounts
The LODA Program provides death and health insurance benefits for eligible individuals:

- **Death:** The LODA Program death benefit is a one-time payment made to the beneficiary or beneficiaries of a covered individual. Amounts vary as follows:
  - $100,000 when a death occurs as the direct or proximate result of performing duty as of January 1, 2006, or after.
  - $25,000 when the cause of death is attributed to one of the applicable presumptions and occurred earlier than five years after the retirement date. The benefit increased to $75,000 for approved presumptive deaths occurring on or after January 1, 2025.
  - An additional $20,000 benefit is payable when certain members of the National Guard and U.S. military reserves are killed in action in any armed conflict on or after October 7, 2001.
- **Health Insurance:** The LODA Program provides health insurance benefits.
  - The health insurance benefits are managed through the Virginia Department of Human Resource Management (DHRM). The health benefits are modeled after the State Employee Health Benefits Program plans and provide consistent, premium-free continued health plan coverage for LODA-eligible disabled individuals, survivors and family members.

Contributions

The contribution requirements for the LODA Program are governed by § 9.1-400.1 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to state agencies by the Virginia General Assembly. Each employer's contractually required employer contribution rate for the LODA Program for the year ended June 30, 2025, was $1,015.00 per covered full-time-equivalent employee. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023, and represents the pay-as-you-go funding rate and not the full actuarial cost of the benefits under the program. The actuarially determined pay-as-you-go rate was expected to finance the costs and related expenses of benefits payable during the year.

Actuarial Assumptions and Methods

The total LODA Program OPEB liability was based on an actuarial valuation as of June 30, 2024, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2025.

Inflation	2.50%
Salary increases, including inflation –	
General state employees	N/A
SPORS employees	N/A
VaLORS employees	N/A
Locality employees	N/A
Medical cost trend rates assumption –	
Under age 65	7.25% – 4.25%
Ages 65 and older	6.50% – 4.25%
Medicare Part B Trend	5.89% – 4.25%
Year of ultimate trend rate	
Under age 65	Fiscal year ended 2034
Ages 65 and older	Fiscal year ended 2034
Medicare Part B Trend	Fiscal year ended 2034
Investment rate of return	6.75%, net of plan investment expenses, including inflation

Mortality rates – General State Employees

Pre-Retirement:
Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; females set forward 2 years

Post-Retirement:
Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 110% of rates for females

Post-Disablement:
Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; males and females set forward 3 years

Beneficiaries and Survivors:
Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected

generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2021 Improvement Scale that is 75% of the standard rate

The actuarial assumptions used in the June 30, 2024, valuation were rolled forward to a measurement date of June 30, 2025 and were based on the results of an actuarial experience study for the period from July 1, 2020, through June 30, 2024. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Maintain PUB-2010 tables with adjustments, update to MP-2021 projection scale multiplied by 75%
Retirement Rates	Moved ~25% of the way to the observed experience, on a liability-weighted basis
Termination Rates	Moved ~25% of the way to the observed experience, on a liability-weighted basis
Disability Rates	Moved ~50% of the way to the observed experience, on a headcount-weighted basis, to maintain margin
Salary Scale	Increase Merit & Longevity 50 basis points
Discount Rate	No change
Percentage of disabilities qualifying for benefits	No change
Percentage of deaths qualifying for benefits	No change
Percentage of qualifying deaths that are a direct result of the performance of duty	No change
Spouse/dependent participation rate	No change
Percent assumed to be eligible for Medicare due to age	Increase from 75% to 85%
Health Care trend rates	No Change: will be reviewed each valuation cycle
Missing Data Assumptions	Unknown gender: No Change Unknown Date of Birth: No Change Missing Service: adjusted slightly
Full-time Equivalent Weightings	National Guard Full-Time: from 100% to 75% National Guard Part-Time: from 10% to 5% Political Subdivisions Volunteer Part-Time: from 25% to 20% All Other Part-Time: 100% to 50%

Mortality rates – SPORS Employees

Pre-Retirement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 95% of rates for males, and 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 110% of rates for males, and 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 95% of rates for males set back 3 years, and 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 110% of rates for males set forward 2 years, and 110% of rates for females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2021 Improvement Scale that is 75% of the standard rates

The actuarial assumptions used in the June 30, 2024, valuation were rolled forward to a measurement date of June 30, 2025 and were based on the results of an actuarial experience study for the period from July 1, 2020, through June 30, 2024. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Maintain PUB-2010 tables with adjustments, update to MP-2021 projection scale multiplied by 75%
Retirement Rates	Moved ~25% of the way to the observed experience, on a liability-weighted basis
Termination Rates	Moved ~25% of the way to the observed experience, on a liability-weighted basis
Disability Rates	Moved ~50% of the way to the observed experience, on a headcount-weighted basis, to maintain margin
Salary Scale	Increase Merit & Longevity 50 basis points
Discount Rate	No change
Percentage of disabilities qualifying for benefits	No change
Percentage of deaths qualifying for benefits	No change
Percentage of qualifying deaths that are a direct result of the performance of duty	No change
Spouse/dependent participation rate	No change
Percent assumed to be eligible for Medicare due to age	Increase from 75% to 85%
Health Care trend rates	No Change: will be reviewed each valuation cycle
Missing Data Assumptions	Unknown gender: No Change Unknown Date of Birth: No Change Missing Service: adjusted slightly
Full-time Equivalent Weightings	National Guard Full-Time: from 100% to 75% National Guard Part-Time: from 10% to 5% Political Subdivisions Volunteer Part-Time: from 25% to 20% All Other Part-Time: 100% to 50%

Mortality rates – VaLORS Employees

Pre-retirement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 95% of rates for males, and 105% of rates for females set forward 2 years

Post-retirement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 110% of rates for males, and 105% of rates for females set forward 3 years

Post-disablement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 95% of rates for males set back 3 years, and 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 110% of rates for males set forward 2 years, and 110% of rates for females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2021 Improvement Scale that is 75% of the standard rates

The actuarial assumptions used in the June 30, 2024, valuation were rolled forward to a measurement date of June 30, 2025 and were based on the results of an actuarial experience study for the period from July 1, 2020, through June 30, 2024. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Maintain PUB-2010 tables with adjustments, update to MP-2021 projection scale multiplied by 75%
Retirement Rates	Moved ~25% of the way to the observed experience, on a liability-weighted basis
Termination Rates	Moved ~25% of the way to the observed experience, on a liability-weighted basis
Disability Rates	Moved ~50% of the way to the observed experience, on a headcount-weighted basis, to maintain margin
Salary Scale	Increase Merit & Longevity 50 basis points; use of 2.50% payroll growth assumption for purposes of amortizing any unfunded actuarial accrued liabilities
Discount Rate	No change
Percentage of disabilities qualifying for benefits	Decreased from 35% to 25%
Percentage of deaths qualifying for benefits	No change
Percentage of qualifying deaths that are a direct result of the performance of duty	No change
Spouse/dependent participation rate	No change
Percent assumed to be eligible for Medicare due to age	Increase from 75% to 85%
Health Care trend rates	No Change: will be reviewed each valuation cycle
Missing Data Assumptions	Unknown gender: No Change Unknown Date of Birth: No Change Missing Service: adjusted slightly
Full-time Equivalent Weightings	National Guard Full-Time: from 100% to 75% National Guard Part-Time: from 10% to 5% Political Subdivisions Volunteer Part-Time: from 25% to 20% All Other Part-Time: 100% to 50%

Mortality rates – Metro Locality Employers With Public Safety Employees

Pre-Retirement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 95% of rates for male; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 110% of rates for males set forward 2 years, and 110% of rates for females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2021 Improvement Scale that is 75% of the standard rates

The actuarial assumptions used in the June 30, 2024, valuation were rolled forward to a measurement date of June 30, 2025 and were based on the results of an actuarial experience study for the period from July 1, 2020, through June 30, 2024. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Maintain PUB-2010 tables with adjustments, update to MP-2021 projection scale multiplied by 75%
Retirement Rates	Moved ~25% of the way to the observed experience, on a liability-weighted basis
Termination Rates	Moved ~25% of the way to the observed experience, on a liability-weighted basis
Disability Rates	Moved ~50% of the way to the observed experience, on a headcount-weighted basis, to maintain margin
Salary Scale	Increase Merit & Longevity 50 basis points
Discount Rate	No change
Percentage of disabilities qualifying for benefits	Increased to 100%
Percentage of deaths qualifying for benefits	No change
Percentage of qualifying deaths that are a direct result of the performance of duty	No change
Spouse/dependent participation rate	No change
Percent assumed to be eligible for Medicare due to age	Increase from 75% to 85%
Health Care trend rates	No Change: will be reviewed each valuation cycle
Missing Data Assumptions	Unknown gender: No Change Unknown Date of Birth: No Change Missing Service: adjusted slightly
Full-time Equivalent Weightings	National Guard Full-Time: from 100% to 75% National Guard Part-Time: from 10% to 5% Political Subdivisions Volunteer Part-Time: from 25% to 20% All Other Part-Time: 100% to 50%

Mortality rates – Non-Metro Locality Employers With Public Safety Employees

Pre-Retirement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 95% of rates for male; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount-Weighted tables, with 75% of the MP-2021 Scale projected generationally; 110% of rates for males set forward 2 years, and 110% of rates for females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2021 Improvement Scale that is 75% of the standard rates

The actuarial assumptions used in the June 30, 2024, valuation were rolled forward to a measurement date of June 30, 2025 and were based on the results of an actuarial experience study for the period from July 1, 2020, through June 30, 2024. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Maintain PUB-2010 tables with adjustments, update to MP-2021 projection scale multiplied by 75%
Retirement Rates	Moved ~25% of the way to the observed experience, on a liability-weighted basis
Termination Rates	Moved ~25% of the way to the observed experience, on a liability-weighted basis
Disability Rates	Moved ~50% of the way to the observed experience, on a headcount-weighted basis, to maintain margin
Salary Scale	Increase Merit & Longevity 50 basis points
Discount Rate	No change
Percentage of disabilities qualifying for benefits	Increased to 100%
Percentage of deaths qualifying for benefits	No change
Percentage of qualifying deaths that are a direct result of the performance of duty	No change
Spouse/dependent participation rate	No change
Percent assumed to be eligible for Medicare due to age	Increase from 75% to 85%
Health Care trend rates	No Change: will be reviewed each valuation cycle
Missing Data Assumptions	Unknown gender: No Change Unknown Date of Birth: No Change Missing Service: adjusted slightly
Full-time Equivalent Weightings	National Guard Full-Time: from 100% to 75% National Guard Part-Time: from 10% to 5% Political Subdivisions Volunteer Part-Time: from 25% to 20% All Other Part-Time: 100% to 50%

Note 3. Net LODA Program OPEB Liability

The net OPEB liability (NOL) for the LODA Program represents the total LODA Program's OPEB liability determined in accordance with GASB Statement No. 74, less its fiduciary net position. As of the measurement date of June 30, 2025, NOL amounts for the LODA Program's OPEB liability are as follows (amounts expressed in thousands):

Total LODA OPEB Liability	$	384,211
Plan Fiduciary Net Position		4,972
LODA Net OPEB Liability (Asset)	$	379,239
Plan Fiduciary Net Position as a Percentage of the Total LODA OPEB Liability		1.29%

The total LODA Program OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net LODA Program OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

Discount Rate

The Line of Duty Act Program is funded on a pay-as-you-go basis. As a result, the liabilities are valued using a discount rate of 5.20%, which approximates the risk-free rate of return. This Single Equivalent Interest Rate (SEIR) is the applicable municipal bond index rate based on the Bond Buyers GO 20-year Municipal Bond Index as of the measurement date of June 30, 2025.

Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of the System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	32.00%	6.60%	2.11%
Fixed Income	16.00%	5.09%	0.81%
Credit Strategies	16.00%	8.21%	1.31%
Real Assets	15.00%	7.10%	1.07%
Private Equity	15.00%	8.60%	1.29%
PIP – Private Investment Partnerships	1.00%	7.95%	0.08%
Diversifying Strategies	6.00%	6.82%	0.41%
Cash	2.00%	4.07%	0.08%
Leverage	(3.00%)	4.57%	(0.14%)
Total	**100.00%**		**7.02%**
		Expected arithmetic nominal return*	**7.02%**

** The above allocation provides a one-year expected return of 7.02% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.06%, including expected inflation of 2.50%.*

On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Sensitivity Analysis – Investment Rate of Return

The following table presents the collective net LODA Program liability of the participating employers in the LODA Program using the discount rate of 5.20%, as well as what the collective net LODA Program liability of the participating employers would be if it were calculated using a discount rate that is one percentage point lower 4.20% or one percentage point higher 6.20% than the current rate (amounts expressed in thousands):

Net LODA OPEB Liability – 1.00% Decrease 4.20%	$	446,861
Net LODA OPEB Liability – Current Trend Rate 5.20%	$	379,238
Net LODA OPEB Liability – 1.00% Increase 6.20%	$	325,688

Sensitivity Analysis – Health Care Trend Rate

The following table presents the collective net LODA Program liability of the participating employers in the LODA Program using the Healthcare Cost Trend rate of 7.25% decreasing to 4.25%, as well as what the collective net LODA Program liability of the participating employers would be if it were calculated using a Healthcare Cost Trend rate that is one percentage point lower

(6.25% decreasing to 3.25%) or one percentage point higher (8.25% decreasing to 5.25%) than the current rate (amounts expressed in thousands):

Net LODA OPEB Liability - 1.00% Decrease (6.25% decreasing to 3.25%)	$	304,481
Net LODA OPEB Liability - Current Discount Rate (7.25% decreasing to 4.25%)	$	379,238
Net LODA OPEB Liability - 1.00% Increase (8.25% decreasing to 5.25%)	$	479,165

Note 4. Deferred Outflows / (Inflows) of Resources

The following schedule reflects the amortization of the net balance of remaining deferred outflows / (inflows) of resources at June 30, 2025. The average remaining service lives of all employees provided with benefits through the LODA Program at June 30, 2025 was 9.96 years. Deferred outflows of resources related to the LODA Program resulting from contributions subsequent to the measurement date will be recognized as a reduction of the Net LODA Program OPEB Liability in the financial statements for the year ended June 30, 2027. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the LODA Program will be recognized in the LODA Program expense as follows:

Measurement Period Ending June 30, 2026	$	(10,700,008)
Measurement Period Ending June 30, 2027	$	(12,422,970)
Measurement Period Ending June 30, 2028	$	(16,106,288)
Measurement Period Ending June 30, 2029	$	(20,238,287)
Measurement Period Ending June 30, 2030	$	(20,717,471)
Thereafter	$	(46,616,201)

Note 5. Employer Contributions

Employers' proportionate shares were calculated on the basis of historical employer contributions. Although GASB Statement No. 75 encourages the use of the employer's projected long-term contribution effort to the Other Post-Employment Benefit plan, allocating on the basis of historical employer contributions is considered acceptable. Employer contributions recognized by the LODA Program that are not representative of future contribution effort are excluded in the determination of employers' proportionate shares. Examples of employer contributions not representative of future contribution effort are contributions for adjustments for prior periods.

The employer contributions used in the determination of employers' proportionate shares of collective OPEB amounts reported in the Schedule of Employer Allocations were based on the total employer contributions using the plan's contribution rates and the employer's covered participants for FY 2025. This total was $18,283,892. The employer contributions of $18,276,429 reported in the LODA Program's Statement of Changes in Net Position (per the System's separately issued financial statements) reflects the calculated amount less approximately $7,463 in employer contribution adjustments that were not representative of future contribution efforts.

Note 6. Additional Financial and Actuarial Information

Information contained in the LODA Program OPEB Notes to the Schedule of Employer Allocations and Schedule of LODA Program OPEB Amounts by Employer (Schedules) was extracted from the audited financial statements of the System for the fiscal year ended June 30, 2025. Additional financial information supporting the preparation of the LODA Program OPEB Schedules (including the financial statements and the unmodified audit opinion thereon, and required supplementary information) is presented in the separately issued VRS 2025 Annual Report. A copy of the 2025 VRS Annual Report is publicly available through the About VRS link on the VRS website at https://www.varetire.org/publications/?category=annual, or a copy may be obtained by submitting a request to the VRS Chief Financial Officer, P.O. Box 2500, Richmond, VA 23218-2500.