

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2025

CITY OF **BRISTOL, VIRGINIA**

**City of Bristol, Virginia**  
Annual Comprehensive Financial Report  
For the Fiscal Year Ended June 30, 2025



The Finance Department is Responsible for Preparation of this Report

CITY OF BRISTOL, VIRGINIA  
 ANNUAL COMPREHENSIVE FINANCIAL REPORT  
 FOR THE YEAR ENDED JUNE 30, 2025

TABLE OF CONTENTS

**INTRODUCTORY SECTION**

	<u>Page</u>
Letter of Transmittal .....	1-5
GFOA Certificate of Achievement .....	6
Organizational Chart .....	7
List of Elected and Appointed Officials.....	8

**FINANCIAL SECTION**

Independent Auditors' Report .....	9-12
Management's Discussion and Analysis .....	13-25

	<u>Exhibit</u>	<u>Page</u>
<b>Basic Financial Statements:</b>		
Government-Wide Financial Statements:		
Statement of Net Position .....	1	26
Statement of Activities.....	2	27
Fund Financial Statements:		
Balance Sheet - Governmental Funds .....	3	28
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position .....	4	29
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds .....	5	30
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities ...	6	31
Statement of Net Position - Proprietary Funds.....	7	32
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds .....	8	33
Statement of Cash Flows - Proprietary Funds .....	9	34
Statement of Fiduciary Net Position - Fiduciary Funds.....	10	35
Statement of Changes in Fiduciary Net Position - Fiduciary Funds.....	11	36
Notes to Financial Statements .....		37-96

**Required Supplementary Information:**

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual:		
General Fund .....	12	97
Schedule of Employer's Proportionate Share of the Net Pension Liability .....	13	98
Schedule of Employer Contributions - Pension Plan .....	14	99
Notes to Required Supplementary Information - Pension Plan.....	15	100
Schedule of Changes in Total OPEB Liability and Related Ratios .....	16	101

CITY OF BRISTOL, VIRGINIA  
ANNUAL COMPREHENSIVE FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2025

TABLE OF CONTENTS (CONTINUED)

**FINANCIAL SECTION (CONTINUED)**

	<u>Exhibit</u>	<u>Page</u>
<b>Required Supplementary Information: (Continued)</b>		
Notes to Required Supplementary Information-City OPEB.....	17	102
Schedule of City’s Share of Net OPEB Liability - Group Life Insurance Plan .....	18	103
Schedule of Employer Contributions - Group Life Insurance Plan .....	19	104
Notes to Required Supplementary Information-Group Life Insurance Plan .....	20	105
Schedule of Employer’s Share of Net LODA OPEB Liability .....	21	106
Schedule of Employer Contributions - LODA .....	22	107
Notes to Required Supplementary Information - LODA.....	23	108
<b>Other Supplementary Information:</b>		
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual:		
CDBG Fund .....	24	109
Statement of Net Position		
Component Unit - Industrial Development Authority.....	25	110
Statement of Revenues, Expenses, and Changes in Net Position		
Component Unit - Industrial Development Authority.....	26	111
Statement of Cash Flows		
Component Unit - Industrial Development Authority.....	27	112
<b>Statistical Section:</b>		
	<u>Table</u>	<u>Page</u>
Net Position by Component .....	1	113
Changes in Net Position.....	2	114-115
Fund Balances of Governmental Funds .....	3	116
Changes in Fund Balances of Governmental Funds .....	4	117
General Governmental Tax Revenues by Source .....	5	118
Assessed Value and Estimated Actual Value of Taxable Property .....	6	119
Property Tax Rates and Tax Levies .....	7	120
Property Tax Levies and Collections .....	8	121
Principal Property Taxpayers .....	9	122
Ratios of Outstanding Debt by Type .....	10	123
Ratios of General Bonded Debt Outstanding.....	11	124
Legal Debt Margin Information .....	12	125
Demographic and Economic Statistics .....	13	126
Principal Employers .....	14	127
Full-time Equivalent City Government Employees by Function/Program .....	15	128
Operating Indicators by Function.....	16	129
Capital Asset Infrastructure Statistics by Function/Program.....	17	130

CITY OF BRISTOL, VIRGINIA  
ANNUAL COMPREHENSIVE FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2025

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TABLE OF CONTENTS (CONTINUED)

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**COMPLIANCE SECTION**

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Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> ...	131-132
Independent Auditors' Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance .....	133-135
Schedule of Expenditures of Federal Awards .....	136-137
Schedule of Findings and Questioned Costs.....	138
Summary Schedule of Prior Audit Findings.....	139

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## INTRODUCTORY SECTION

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# City of Bristol, Virginia

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November 26, 2025

To the Honorable Mayor, Members of City Council and the Citizens of Bristol, VA:

We are pleased to present the City of Bristol, Virginia's ("the City") Annual Comprehensive Financial Report (Annual Report) for the fiscal year ended June 30, 2025 in accordance with Section 7.02(C) of the *Bristol Virginia City Charter* and Section 15.2-2511 of the *Code of Virginia, 1950*, as amended. The *City Charter* and the *Code of Virginia* require that the City issue annually a report on its financial position and operations and that this report be audited by either the state auditor or an independent firm of certified public accountants in accordance with generally accepted auditing standards (GAAS).

Responsibility for both the accuracy of the data and the completeness and fairness of presentation, including all disclosures, rests with the City's management. The City has a comprehensive framework of internal control, considering that the cost of internal controls should not exceed anticipated benefits. The objective of the internal control framework is to provide reasonable assurance that the financial statements are free of material misstatement. The data as presented in the Annual Report is accurate in all material respects and is reported in a manner designed to fairly set forth the financial position and results of operations of the City as measured by the financial activity of the various funds and component units. Management believes that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial activity have been included.

The City engaged Robinson, Farmer, Cox Associates, licensed certified public accountants, to independently audit the City's financial statements. The goal of the audit is to provide reasonable assurance that the financial statements found herein are free from material misstatement. Tests of the City's internal control structure and of its compliance with applicable laws and regulations were conducted. The audit was conducted in accordance with GAAS and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Virginia Auditor of Public Accounts. The independent auditor's report is presented as the first component of the financial section of this report. Based upon the audit, the independent auditor concluded that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended June 30, 2025, are fairly presented in conformity with generally accepted accounting principles (GAAP).

The independent audit was also designed to audit compliance in accordance with the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. This report is available in the compliance section of this Annual Report.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

## **Profile of the Government**

The City of Bristol, Virginia was founded in 1890 and has grown to become the principal center of commerce located along Interstate 81 in the southern highlands of Southwest Virginia. The Virginia-Tennessee State Line bisects the principal business street and commercial center of the twin cities of Bristol, Virginia, and Bristol, Tennessee. Each of the Cities is independent of the other in governmental administration and operation. Bristol, Virginia, encompassing 13.3 square miles, is geographically

located north of the State Line and is adjacent to Washington County and services a population of approximately 17,219.

Bristol is an independent city of the Commonwealth with no county oversight. The City government is organized under the Council-Manager form of government. The governing body, a Council elected at-large to staggered 4-year terms by the voters, makes policies for proper administration of the City. The Council is composed of five members. The Mayor and Vice-Mayor are chosen annually by majority vote of all members of Council from its own members. Council appoints a City Manager to act as the administrative head of the City. The City Manager serves at the pleasure of the Council, carries out its policies, and directs business procedures.

The City provides a full range of services, including general government administration, judicial administration, public safety, public works, human services, education, community development, and parks, recreation and cultural activities.

The Bristol Virginia School Board and the Industrial Development Authority are component units of the City. Their respective audited financial information is presented in this Annual Report.

Annually, the City Manager submits the recommended budget to City Council. Per City charter, the Council approves the annual appropriation ordinance at the fund level based upon the budget submitted by the City Manager, as amended by City Council. Council adopts tax ordinances submitted by the City Manager and agreed upon by the City Council for the purpose of funding the appropriations for the budget for the ensuing year. Per the budget ordinance, the City Manager has the authority to approve budget transfers within departments. Budget transfers between departments or funds require the approval of the City Council.

### **Local Economy**

The economy of the City has been historically dependent on manufacturing as a major component. The twin cities of Bristol, Virginia, and Bristol, Tennessee, serve as a commercial trade center for Southwest Virginia and Northeast Tennessee. Also, other sectors of the economy such as services and government are becoming more important. The City appears to be in economic transition from a manufacturing center to a more diverse economy incorporating tourism, trade, services, governmental functions, and attendant activities such as construction, finance, insurance and real estate.

In 1985, the City became the second Virginia City to attain certification by the Governor through a program administered by the Virginia Department of Economic Development, as a prepared community ready for economic investment. Bristol also benefits from its partnership with state government by having a large designated Enterprise Zone and in 2018 was announced as a Designated Opportunity Zone by the Governor.

Bristol has a rich history that is being translated into a vibrant downtown supported by a unique community. State Street, which also serves as the state line between Virginia and Tennessee, hosts a multitude of businesses including national chains and hometown entrepreneur successes. Loft apartments, condos, and two boutique hotels further enrich the growing downtown community. Bristol has promoted tourism and retail development through the establishment of a Main Street district, a Tourism Zone, and an Arts and Entertainment district. The Smithsonian-affiliated Birthplace of Country Music Museum, a 24,000 square foot museum, is in the City's historic downtown district. These attractions are projected to continually increase the number of visitors in the downtown area.

Located adjacent to Interstate 81, Bristol, VA has four interchanges providing access to businesses, neighborhoods, industrial areas, and downtown. The City is currently working on development of a new destination retail center featuring 1.5 million square feet of commercial space at Exit 5 of I-81, in close proximity to Exit 7 which already is developed with retail, lodging, and restaurants. The former Bristol Mall facility was repurposed to open as Virginia's first casino, Bristol Casino, "Future Home of Hard Rock". Bristol Casino served as a temporary casino and gaming floor while a permanent Hard Rock Hotel and Casino was being constructed on the former mall property. The permanent facility opened on November 14, 2024. The Hard Rock Hotel and Casino Bristol project includes restaurant options, retail, convention facilities, indoor and outdoor concert venues, and casino gaming.

Despite the successful commercial development and new housing development over the last ten years, Bristol has significant community development needs, due to lack of developable land. Approximately 78% of the total housing stock in Bristol is 65 years or older (built prior to 1960), and many houses are in need of rehabilitation. Vacant properties are increasing due to absentee property owners and deterioration. Multi-family units account for 25% of the homes in the City. Approximately 62% of housing units are owner-occupied. There remains a current demand for housing units of all kinds. The City has been working on housing rehabilitation as well as blight reduction, with limited funding through its Community Development Block Grant program, and the City has several older neighborhoods that are designated historic districts in which the City continues to try to motivate rehabilitation.

The median household income in Bristol is \$44,706 with 18% of the population falling below the poverty level. The largest industry sectors forming the City's employment base are: Manufacturing (14.2%), Accommodation and Food Services (13.1%), and Retail Trade (12.6%), Health and Social Services (12.4%) and Education (8.0%).

The City offers substantial educational advantages in comparison with other cities of comparable size or location. The City School System is operated under the jurisdiction of the Bristol Virginia School Board, and is comprised of four schools. There are seven colleges and universities in the general vicinity of the City.

In addition to I-81, Bristol is served by the main line of the Norfolk-Southern Railroad – the railway being the main reason for the founding of the City in 1856 – and the Tri-Cities Regional Airport in nearby Blountville, Tennessee. The City operates numerous parks, including the 400 acre Sugar Hollow Park on the northeastern edge of the City, and the Randolph Park complex with football stadium and baseball park.

### **Long-Term Planning**

In 2014, the Bristol, Virginia City Council prepared a vision from the perspective of the City Council in the year of 2034. This written vision sets a course of action in several policy areas. The following are areas that will be the focus for strategic planning:

- Economic Hub
- Destination Bristol
- Foundation for the Future
- Vibrant Neighborhoods
- Outstanding City Services
- Healthy Financial Environment
- Superb Facilities and Infrastructure

In March 2025, the City of Bristol, Virginia updated its Capital Improvement Program ("CIP"). The CIP is a formal mechanism for decision making, links the budgeting process to the City's long-range planning,

and is a financial management tool. The Capital Improvement Program consists of two (2) components, the capital plan and the capital budgets. The plan is a listing of capital items that the locality anticipates undertaking within the next five (5) years. The plan is used in preparing the annual budget and approved by Council during the annual budget process.

The City of Bristol is required by Virginia State Code to re-evaluate its Comprehensive Plan every five years. In late 2022, the Planning Commission directed planning staff to begin work on a new Comprehensive Plan and over the course of the next 24 months the City staff worked with an outside consultant, stakeholders, citizens, the Planning Commission and City Council to develop a land use development plan which addresses goals and objectives for transportation, economic development, government, public services and public health. The Planning Commission recommended approval of the plan in September 2024 and City Council adopted the plan on November 12, 2024.

### **Financial Policies**

The City believes that sound financial management principles require that sufficient funds be retained by the City to provide a stable financial base at all times. To retain this stable financial base, the City needs to maintain fund balance reserves sufficient to fund all cash flows of the City, to provide financial reserves for unanticipated or emergency expenditures and/or revenue shortfalls, and to provide funds for all existing expenses. In the Fund Balance Policy, City Council has set the unassigned fund balance level at 18% of budgeted operating revenues. During fiscal year 2025, the City maintained unassigned fund balance levels above the policy amount.

In January 2025, City Council approved, as amended, the City of Bristol, Virginia Financial Policies,-a comprehensive set of individual policies. The policy is a statement of the guidelines and objectives that will influence and guide the financial management practices of the City. The goal of the policy is to provide the structure that will necessitate best practices for the financial stability of the City. Items included in the policy are revenues, expenditures, budget, capital improvements, debt, and financial reporting. The policy sets certain goals that are required to be monitored and communicated to Council and the Citizens of the City of Bristol, Virginia during the budget process. The policy is reviewed annually by Council.

### **Major Budget Initiatives**

The City has experienced increased landfill remediation costs since fiscal year 2021. During fiscal year 2025 the lodging tax was increased to support government services, including landfill remediation efforts. During fiscal year 2025, the City received significant state funding to assist with the landfill remediation projects and the City continued to expend the 2023 Bond Anticipation Note proceeds for landfill remediation projects. Major budget initiatives for the budget year included increased funding for the Bristol Virginia Public Schools, capital improvement funding, and personnel funding.

### **Tax Abatements**

The City, in partnership with the Industrial Development Authority, has offered tax rebates to incentivize local development and redevelopment of properties within the City. The City has developed criteria to determine the amount of such rebates that includes: the level of job creation; the amount of capital investment; and the incremental increase in local taxes directly attributed to a proposed project. City Council reviews each project in conjunction with the Economic Development team to determine the City's estimated rate of return which serves as a guideline for moving forward with any incentive plan. That being said, the City often considers non-financial factors, such as quality of life considerations, in offering participation in the tax rebate program.

**Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2024. This was the fifth consecutive year the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program’s requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

**Acknowledgments**

The preparation of this report would not have been possible without the skill, effort, and dedication of the entire staff of the City of Bristol, VA. We wish to thank all government departments for their assistance in providing the data necessary to prepare this report. Many hours of hard work are represented herein, and we extend our sincere appreciation to each member of our staff who contributed to the final report.

Finally, grateful appreciation is extended to the City Council for their leadership and support throughout the year.

Respectfully submitted,



Randall C. Eads  
City Manager



Tamrya Spradlin  
Assistant City Manager/Chief Financial Officer



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Bristol  
Virginia**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

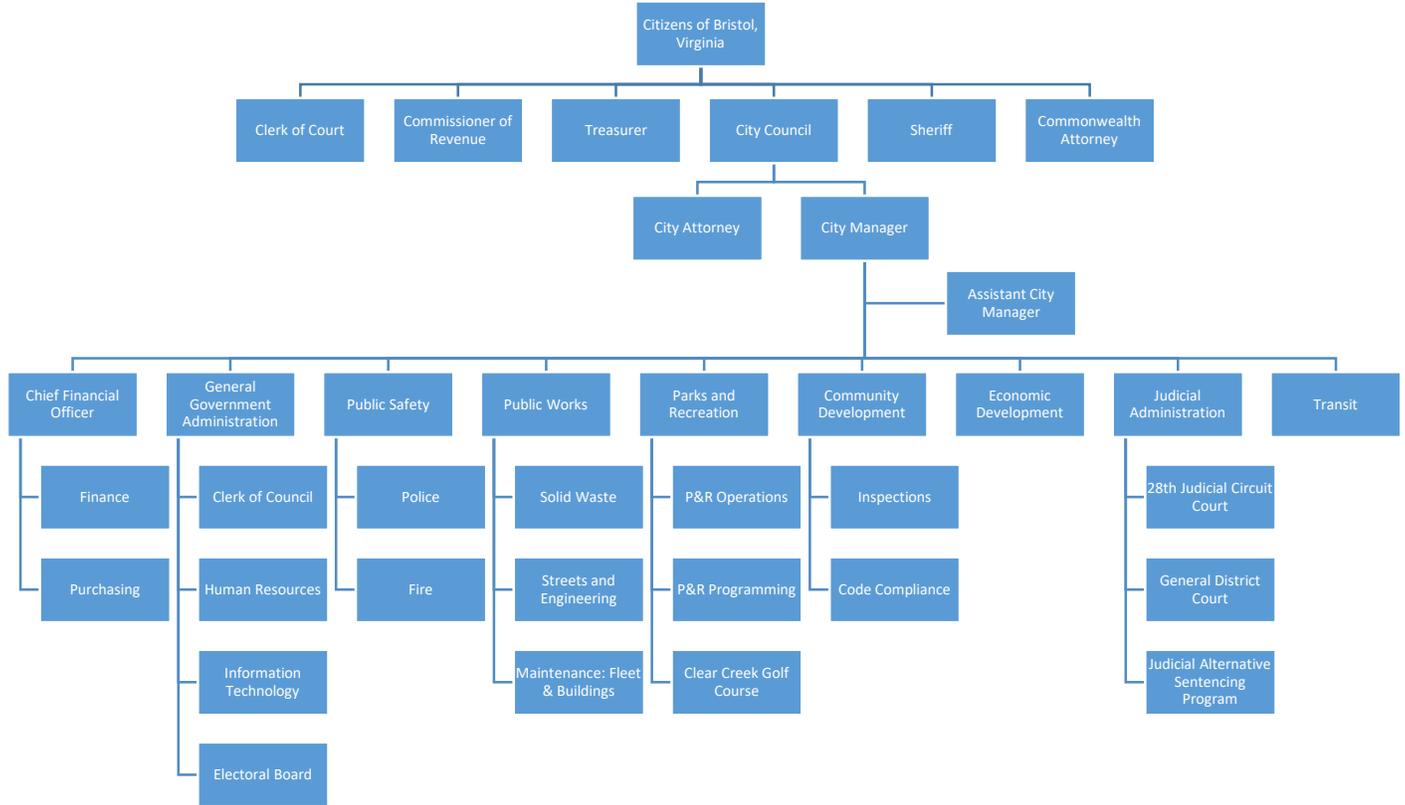
June 30, 2024

*Christopher P. Morill*

Executive Director/CEO



# City of Bristol, Virginia Organization Chart



**CITY OF BRISTOL, VIRGINIA**  
**ELECTED AND APPOINTED OFFICIALS**  
**AS OF JUNE 30, 2025**

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**MEMBERS OF CITY COUNCIL**

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Jake Holmes, Vice Mayor Neal Osborne	Becky Nave, Mayor	Anthony Farnum Michael Pollard
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**CITY OFFICIALS**

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City Manager.....	Randall C. Eads
Assistant City Manager/CFO.....	Tamrya Spradlin
City Attorney .....	Randall C. Eads
City Clerk .....	Megan Erwin
City Treasurer .....	Angel Britt
Commissioner of Revenue .....	Cloe-Eva Barker
Clerk of Circuit Court .....	Kelly L. Flannagan
City Sheriff.....	Tyrone Foster
Commonwealth Attorney .....	Jerry Wolfe

**INDUSTRIAL DEVELOPMENT AUTHORITY BOARD**

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Jacqueline Nophlin, Vice Chair Michael McGirr Monica R. H. Shew	Nick Esposito, Chair	Jan Huffman Immanuel Morenings Carly Thompson
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**SOCIAL SERVICES BOARD**

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Eula Wheeler, Vice Chairman Bryan Read	Vicie Dotson, Chairman	Becky Nave William Reid
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## **FINANCIAL SECTION**

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**Independent Auditors' Report**

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**To the Members of the City Council  
City of Bristol, Virginia  
Bristol, Virginia**

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Bristol, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Bristol, Virginia, as of and for the year ended June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Bristol, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified audit opinions.

***Change in Accounting Principle***

As described in Note 26 to the financial statements, in 2025, the City adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

***Restatement of Beginning Balances***

As described in Note 27 to the financial statements, in 2025, the City restated beginning balances to reflect the requirements of GASB Statement No. 101 and to correct interest payable. Our opinions are not modified with respect to this matter.

## ***Substantial Doubt about the Bristol Industrial Development Authority's Ability to Continue as a Going Concern***

The accompanying financial statements have been prepared assuming that the Bristol Industrial Development Authority (the IDA), a component unit of the City of Bristol, Virginia, will continue as a going concern. As discussed in Note 25 to the financial statements, the IDA did not make debt payments in accordance with the bond agreement and does not have sufficient funds available to make ongoing payments. Management's evaluation of the events and conditions and management's plans regarding those matters also are described in Note 25. The financial statements do not include any adjustments that might result from the outcome of this uncertainty. Our opinion is not modified with respect to this matter.

## ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Bristol, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Bristol, Virginia's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Bristol, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Bristol, Virginia's basic financial statements. The other supplementary information and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based

on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2025, on our consideration of the City of Bristol, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Bristol, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Bristol, Virginia's internal control over financial reporting and compliance.

*Robinson, Fauer, Cox Associates*

Blacksburg, Virginia  
November 26, 2025

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Bristol, Virginia (the City), we offer readers of the financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1 through 5 of this report.

### Financial Highlights

- The liabilities and deferred inflows of resources of the City exceeded its assets and deferred outflows of resources at June 30, 2025 resulting in a negative net position of \$82.31 million, \$(83.39) million from governmental activities and \$1.08 from business-type activities. Of the total amount, \$13.99 million is invested in capital assets (net of related debt), \$.91 million is restricted for specific purposes and -\$97.21 million is unrestricted. Unrestricted net position shows a negative balance primarily due to liabilities recorded in the statement of net position that will not be paid with currently available funds.
- The City's overall net position increased by \$18.78 million during the fiscal year. Of this amount, an increase of \$18.37 million is related to government activities and an increase of \$.41 million is attributed to business-type activities. The increase is primarily due to state funding received for landfill projects and professional services, increased real estate tax revenue, increased restaurant meal taxes and increased interest earnings.
- At June 30, 2025 the City's governmental funds reported combined fund balances of \$71.75 million, a current year increase of \$18.59 million. Of this amount, \$1.83 million is nonspendable, \$10.16 million is restricted for specific purposes, \$5.21 million is committed, and \$54.55 million is unassigned and available for spending at the government's discretion. The current year's overall increase in fund balance is primarily due to the state funding received for landfill projects and professional services, increased real estate taxes, increased restaurant meal taxes and increased interest earnings.
- At June 30, 2025, unassigned fund balance for the general fund was \$54.55 million, or 76% of total general fund expenditures. This is a \$21.6 million increase from the prior year. This increase is primarily related to the state funding received for landfill projects and professional services, increased real estate taxes, increased restaurant meal taxes and increased interest earnings. A significant portion of the increase will be used in fiscal year 2026 to redeem the 2023 Bond Anticipation Notes, as the City no longer expects to issue permanent financing for these bonds.
- The City's total outstanding long-term obligations increased by \$.48 million during the current fiscal year. The City's General Obligation Bonds decreased by \$3.9 million, due to principal payments on the debt. The City's landfill closure and postclosure liability increased by \$5.92 million due primarily to closure costs for permit #588. Other debt, which is comprised of loans payable, lease revenue notes, lease liabilities, net pension liability, other post-employment benefits, and compensated absences, decreased by \$1.54 million.

### Overview of the Financial Statements

This narrative overview is intended to serve as an introduction to the City's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements.

**Government-Wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents financial information on all of the City's assets, liabilities and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in

net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

*The statement of activities* presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes, etc.).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*), from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government administration, judicial administration, public safety, public works, health and welfare, education, parks, recreation and cultural and community development. The business-type activities of the City include transit services.

The government-wide financial statements include not only the City of Bristol, Virginia itself (known as the *primary government*), but also two legally separate entities for which the City is financially obligated, the Bristol, Virginia School Board (School Board) and the Industrial Development Authority (IDA). Financial information for these component units is reported separately from the financial information presented for the primary government itself. The government-wide financial statements can be found on pages 26 and 27 of this report.

**Fund Financial Statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains two individual governmental funds, the General Fund and the Community Development Block Grant Fund (CDBG). The City's General Fund is the only major governmental fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. Data for the Community Development Block Grant Fund (CDBG) is presented under the heading "Other Governmental Funds" in the governmental fund presentation.

The City adopts an annual appropriation budget for its general and CDBG funds. A budgetary comparison schedule has been provided for these funds to demonstrate compliance with the budget. The basic governmental fund financial statements can be found on pages 28 through 31 of this report.

**Proprietary funds.** The City maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for the transit fund.

Proprietary funds financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for transit operations. The basic proprietary fund financial statements can be found on pages 32 through 34 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The City maintains one fiduciary fund. The Special Welfare Fund is used to report resources held in a custodial capacity for the department of social services to use for payments to social services clients. The basic fiduciary fund financial statements can be found on pages 35 and 36 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 37 of this report.

**Required Supplementary Information.** In addition to the basic financial statements and accompanying notes, this report presents *required supplementary information* concerning the City's progress in funding its obligation to provide pension and other post-employment benefits (OPEB) to its employees. Required supplementary information can be found on pages 97 through 108 of this report.

## **Government-Wide Overall Financial Analysis**

### **Statement of Net Position**

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the City of Bristol, Virginia, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources resulting in a negative net position of \$82.31 million at the close of the most recent fiscal year.

The largest portion of the City's net position, \$13.99 million, reflects its investment in capital assets (e.g., land, buildings, equipment, vehicles and infrastructure), less any related outstanding debt that was used to acquire those assets. The City uses these capital assets to provide a variety of services to its citizens. Consequently, they are not available for future spending. Although the City's investment in capital assets is reported net of related debt, the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The City's net investment in capital assets increased .6 million during the current fiscal year due to capital asset additions that were not debt financed and a reduction in capital related debt as offset by depreciation expense.

An additional portion of the City's net position, \$.91 million, was restricted net position that represents resources subject to external restrictions on how they may be used. Restricted net position at June 30, 2025, included Asset Forfeiture Funds (\$113,590), Federal Revenue Sharing Funds (\$128,390), and Opioid Settlement Funds (\$667,664).

The remaining balance consists of unrestricted net position of -\$97.21 million that will be addressed over time through revenue expansion and expenditure controls. To that end, the City's unrestricted net position increased 14.74 million during the current fiscal year. This is primarily due to state funding related to the landfill, an increase in real property taxes, an increase in restaurant meal taxes, and interest earnings.

The City's total net position increased 18.78 million from the previous year.

A summary comparative statement of net position is presented below.

<b>City of Bristol, Virginia's Net Position</b>						
<b>(in thousands 000's)</b>						
	<b>Governmental</b>		<b>Business-type</b>		<b>Total</b>	
	<b>Activities</b>		<b>Activities</b>			
	<b>2025</b>	<b>2024*</b>	<b>2025</b>	<b>2024</b>	<b>2025</b>	<b>2024*</b>
Current and other assets	\$ 93,394	\$ 75,582	\$ 815	\$ 685	\$ 94,209	\$ 76,267
Capital assets	103,714	103,880	582	336	104,296	104,216
<b>Total assets</b>	<b>197,108</b>	<b>179,462</b>	<b>1,397</b>	<b>1,021</b>	<b>198,505</b>	<b>180,483</b>
<b>Total deferred outflows of resources</b>	<b>9,218</b>	<b>7,988</b>	<b>70</b>	<b>52</b>	<b>9,288</b>	<b>8,040</b>
Long-term liabilities outstanding	262,933	260,274	292	325	263,225	260,599
Other liabilities	6,020	7,475	5	1	6,025	7,476
<b>Total liabilities</b>	<b>268,953</b>	<b>267,749</b>	<b>297</b>	<b>326</b>	<b>269,250</b>	<b>268,075</b>
<b>Total deferred inflows of resources</b>	<b>20,770</b>	<b>17,881</b>	<b>88</b>	<b>54</b>	<b>20,858</b>	<b>17,935</b>
Net position:						
Net investment in capital assets	13,409	13,053	582	336	13,991	13,389
Restricted	910	1,069	-	-	910	1,069
Unrestricted	(97,715)	(113,711)	500	357	(97,215)	(113,354)
<b>Total net position</b>	<b>\$ (83,396)</b>	<b>\$ (99,589)</b>	<b>\$ 1,082</b>	<b>\$ 693</b>	<b>\$ (82,314)</b>	<b>\$ (98,896)</b>

\*Previously reported net position was restated to correct an error related to interest payable as disclosed in Note 27 to the financial statements.

Provisions of Statement No. 101 from the Governmental Accounting Standards Board (GASB) were implemented during fiscal year 2025. Financial information for fiscal year 2024 has not been restated for provisions of this standard.

## Statement of Activities

The City's total revenues and expenses for governmental activities and business-type activities are reflected in the following table:

City of Bristol, Virginia						
Summary of Changes in Net Position						
(in thousands 000's)						
	Governmental		Business-type		Total	
	Activities		Activities			
	2025	2024*	2025	2024	2025	2024*
<b>Revenues:</b>						
Program revenues:						
Charges for services	\$ 5,452	\$ 5,818	\$ 31	\$ 28	\$ 5,483	\$ 5,846
Operating grants & contributions	35,583	18,575	813	699	36,396	19,274
Capital grants & contributions	3,135	1,135	-	-	3,135	1,135
General revenues:						
Property taxes	23,113	21,860	-	-	23,113	21,860
Other taxes	27,332	24,615	-	-	27,332	24,615
Unrestricted grants and contributions	2,571	2,461	-	-	2,571	2,461
Other	3,428	6,031	33	21	3,461	6,052
<b>Total revenues</b>	<b>100,614</b>	<b>80,495</b>	<b>877</b>	<b>748</b>	<b>101,491</b>	<b>81,243</b>
<b>Expenses:</b>						
General government	5,638	7,041	-	-	5,638	7,041
Judicial administration	2,430	2,024	-	-	2,430	2,024
Public safety	18,429	17,152	-	-	18,429	17,152
Public works	22,330	19,154	-	-	22,330	19,154
Health and welfare	9,757	10,056	-	-	9,757	10,056
Education	9,212	7,582	-	-	9,212	7,582
Parks, recreation & cultural	3,172	3,040	-	-	3,172	3,040
Community development	4,838	4,528	-	-	4,838	4,528
Interest on long-term debt	6,432	6,991	-	-	6,432	6,991
Transit	-	-	471	434	471	434
<b>Total expenses</b>	<b>82,238</b>	<b>77,568</b>	<b>471</b>	<b>434</b>	<b>82,709</b>	<b>78,002</b>
Increase (decrease) in net position before transfers	18,376	2,927	406	314	18,782	3,241
Transfers	-	(50)	-	50	-	-
Extraordinary item - asset impairment	-	-	-	-	-	-
<b>Increase (decrease) in net position</b>	<b>18,375</b>	<b>2,877</b>	<b>406</b>	<b>364</b>	<b>18,781</b>	<b>3,241</b>
Net position beginning	(99,589)	(102,466)	693	329	(98,896)	(102,137)
Restatement for GASB 101	(2,181)	-	(17)	-	(2,198)	-
Net position, beginning, as restated	(101,770)	(102,466)	676	329	(101,094)	(102,137)
<b>Net position, ending</b>	<b>\$ (83,395)</b>	<b>\$ (99,589)</b>	<b>\$ 1,082</b>	<b>\$ 693</b>	<b>\$ (82,313)</b>	<b>\$ (98,896)</b>

\*Previously reported net position was restated to correct an error related to interest payable as disclosed in Note 27 to the financial statements.

Provisions of Statement No. 101 from the Governmental Accounting Standards Board (GASB) were implemented during fiscal year 2025. Financial information for fiscal year 2024 has not been restated for provisions of this standard.

**Governmental Activities-Statement of Activities-Overview**

The City’s governmental activities are comprised of the General Fund and the Community Development Block Grant Fund. Governmental activities increased the City’s net position by \$18.37 million during the current fiscal year.

**Revenue-Governmental Activities:**

Revenues from governmental activities of \$100.61 million increased 25%, or \$20.12 million from FY2024. This increase in revenues is comprised of the changes in program revenues and general revenues.

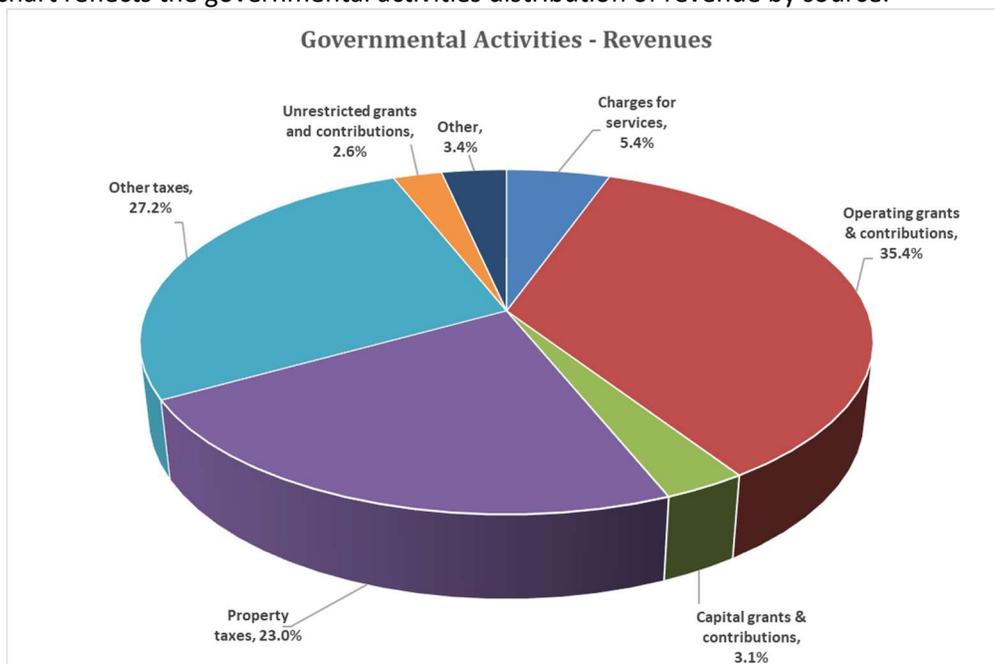
Program revenues increased \$18.64 million from fiscal year 2024 and includes the following revenues:

- Charges for services of \$5.45 million decreased .36 million due to a decrease in the garbage collection fees.
- Operating grants and contributions totaled \$35.58 million and increased 17 million, or 92%. This increase is due to state funding that the City received for landfill projects and professional services.
- Capital grants and contributions totaled \$3.14 million and increased \$2 million. This increase is due primarily to federal funding for capital infrastructure projects.

General Revenues increased \$1.47 million and includes the following revenues:

- General property taxes of \$23.11 million increased \$1.25 million or 6%, primarily as a result of an increase in the real property tax assessed value for calendar year 2025. The City had a real property general reassessment for calendar year 2025 and although the property tax rate decreased from \$1.17 to \$0.93, there was still an overall tax revenue increase.
- Other local taxes of \$27.33 million increased \$2.72 million or 11%. This increase was primarily attributable to increases in restaurant meal taxes, lodging taxes, and business license taxes. The lodging tax rate was increased from 13% to 15%. Meal taxes and business licenses increased due to increased activity in the City due to economic development. Other local taxes are also comprised of revenues from sales taxes, consumer utility taxes, bank stock taxes, cigarette taxes, and motor vehicle license taxes.
- Unrestricted grants and contributions totaled \$2.57 million and increased \$.1 million from the prior year. Unrestricted grants and contributions comprise primarily of state sales tax collections and payments received in lieu of taxes.
- Other revenues totaled \$3.43 million and decreased \$2.6 million or 43% due to a one-time payment related to a lawsuit settlement received in fiscal year 2024.

The following chart reflects the governmental activities distribution of revenue by source:



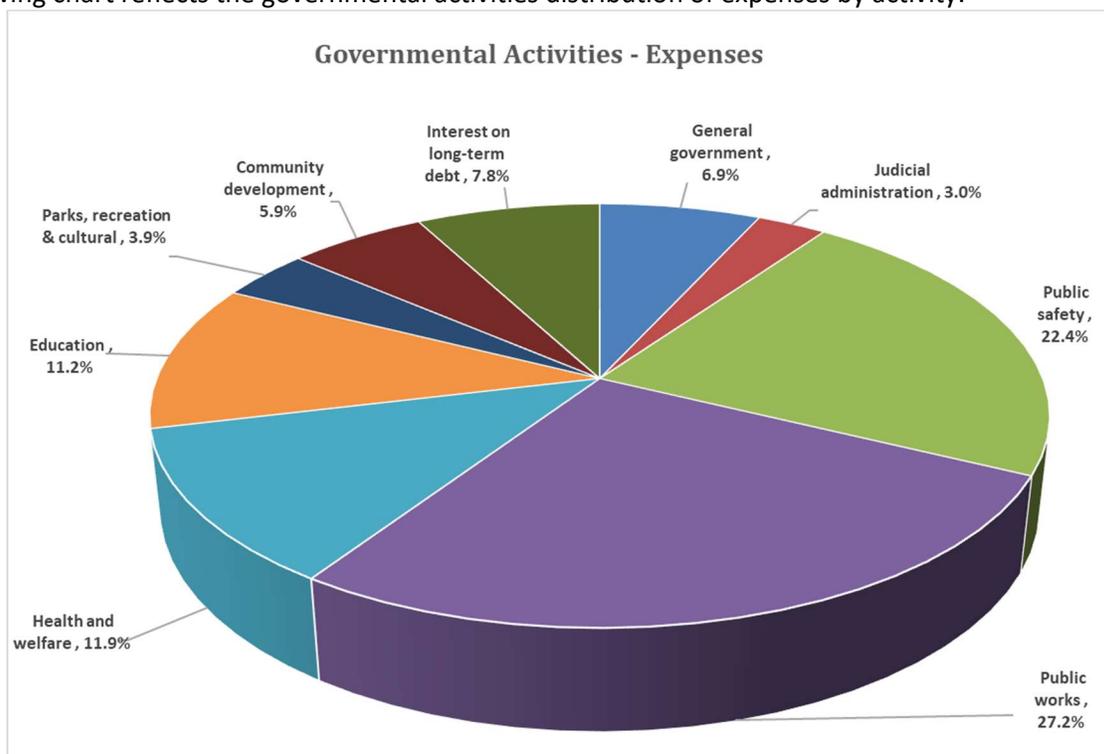
## Expenses-Governmental Activities

Expenses for governmental activities totaled \$82.14 million, an increase of \$4.67 million from FY2024.

Program expenses include the following expenses:

- General government expenses totaled \$5.64 million and decreased \$1.4 million or 20% from the prior year due primarily to the decrease in professional services for outside attorney fees related to the landfill.
- Judicial administration expenses totaled \$2.43 million and increased \$.4 million or 20% due primarily to increased salary and benefit expenses.
- Public safety expenses totaled \$18.43 million and increased \$1.28 million or 7.4%. Public safety is comprised of the police department, fire department, sheriff's department, payments to the regional jail authority, inspections, and animal control. The current year's increase was primarily due to salary and benefit increases and an increase in costs to house inmates at the regional jail.
- Public works expenses totaled \$22.33 million and increased \$3.17 million or 17% from the prior year. The increase is attributed to overall increases in salaries and benefits and also due to increased landfill expenses for projects, professional services, and closure costs.
- Health and welfare expenses totaled \$9.75 million and decreased \$.3 million or 3%. This decrease was largely due from a reduction in pension and OPEB expenses in the current period.
- Education expenses totaled \$9.21 million and increased \$1.63 million or 22% from the prior year. This increase is due to increased funding for the local school system.
- Parks, Recreation, and Cultural expenses totaled \$3.17 million and increased \$.13 million or 4% from FY2024 and is due to salary and benefit increases and overall expense increases.
- Community development expenses totaled \$4.84 million and increased \$.31 million or 7%. This increase is attributed to salary and benefit increases and an increase in professional services for grant-related items and outside consultant work for the comprehensive plan.
- Interest expenses totaled \$6.43 million and decreased \$.56 million or 8% compared to FY2024. This decrease is due to a reduction in outstanding debt balances and therefore interest expense.

The following chart reflects the governmental activities distribution of expenses by activity:



### **Transfers-Governmental Activities:**

During fiscal year 2024, the Governmental Activities recorded \$50,353 in transfers to the Business-Type Activities. The transfer was to support the operations of the Transit Fund. The transfer for fiscal year 2025 was not material to the financial statements.

### **Business-Type Activities-Statement of Activities-Overview**

The City's business-type activities consist of the Transit Fund. Activities from the Business-type activities reported a positive change in net position of \$406,482 million during the current fiscal year. The Transit Fund reported an ending net position of \$1,082,404.

### **Revenue-Business-Type Activities:**

The Transit Fund's revenues totaled \$877,143 and consisted of charges for services (\$31,033), operating grants and contributions (\$813,449), interest income (31,161) and miscellaneous revenues (\$1,500). Total revenues increased \$.13 million or 17%. This was primarily due to an increase in federal revenues.

### **Expenses-Business-Type Activities:**

The Transit Fund reported total expenses of \$470,938, an increase of \$.04 million or 9% from the prior year. This increase is due primarily to personnel costs.

## **Government-wide Financial Analysis (Component Units)**

### **School Board**

The assets and deferred outflows of the School Board exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$15,574,391 (net position). Of this amount, (\$17,325,452) represents unrestricted net position. Unrestricted net position shows a negative balance due primarily to liabilities recorded in the statement of net position that will not be paid with immediate funds. Additionally, any unexpended funds which are not specifically restricted by state regulation must be returned to the primary government. Therefore, there is no buildup of fund balances to accommodate liabilities that will not be paid with current resources. The School Board's total net position increased by \$423,796. The increase is attributable to an increase in deferred outflows or resources related to pension items. Separate audited financial statements are issued by the School Board.

### **Industrial Development Authority**

The Industrial Development Authority, IDA, is reported as a component unit of the City of Bristol. Separate audited financial statements are not issued by the IDA. The IDA had a net position at June 30, 2025 of -\$15.8 million. The IDA had assets of \$14.8 million, mainly comprised of capital assets, related to the Falls project. Total liabilities at June 30, 2025 were \$30.6 million. The IDA had \$30.1 million of revenue bond debt at June 30, 2025, related to the Falls project. The change in net position for FY2025 was a decrease of \$162,191.

## **Financial Analysis of the City's Funds**

As noted earlier, the City of Bristol, Virginia uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** The focus of the City's governmental funds is to provide information on near-term inflows and outflows of *spendable* resources, as well as balances of spendable resources available at year end. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not been limited to use for a particular purpose by either an external party, the City itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City's Council.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$71.75 million, a current year increase of \$18.6 million. Approximately 76% of this total amount, \$54.55 million, constitutes unassigned fund balance which is available for spending at the government's discretion. The remainder of the fund balance is shown as nonspendable, restricted, committed or assigned to indicate that it is 1) not in spendable form (\$1.83 million), 2) restricted for a particular purpose (\$10.16 million), or 3) committed by the appropriating body (5.21 million).

### **Governmental Funds-General Fund**

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the general fund was \$54.55 million, while total fund balance was \$71.75 million. As a measure of the general fund's liquidity, it may be useful to compare total unassigned fund balance and total fund balance to total general fund expenditures. Unassigned fund balance represents 67% of the total general fund expenditures, while total fund balance represents 88% of the same amount for FY2025.

The total fund balance of the City's general fund increased by \$18.6 million during the current fiscal year. This increase was primarily due to state funding received by the City for landfill expenditures related to projects and professional services. Additional drivers of the increase are discussed below.

General fund revenues totaled \$99.83 million and increased \$19.07 million or 24% overall from FY2024. General property taxes total \$23.14 million and increased by 6.1% in FY2025, due to an increase in the real property tax revenues based on the 2025 calendar year general reassessment. Local taxes including local sales taxes, restaurant food taxes, lodging taxes and business license taxes totaled \$27.33 million and increased by 11% as compared to last year, due primarily to an increase in the lodging tax rate and an increase in restaurant meal taxes and business license taxes related to successful economic development projects. Funding from the Commonwealth of Virginia and the Federal Government funding totaled \$39.97 million and increased \$18.25 million or 84%. This increase was primarily due to state funding for the landfill and federal funding for capital projects.

General fund expenditures totaled \$81.36 million and decreased by \$20.72 million. General government expenditures totaled \$5.34 million and decreased \$1.77 million primarily due to a decrease in professional services for outside attorneys related to landfill litigation. Public Works expenditures decreased by 14.38 million compared to the prior year and totaled \$14.28 million for FY2025. This decrease is primarily due to a decrease in expenditures due to the completion of landfill projects in FY2024. Capital Projects totaled \$3.05 million, a decrease of \$7.23 million due to the timing of the expenditures related to the construction of Virginia Intermediate School and other capital projects.

### **Governmental Funds-CDBG**

The Community Development Block Grant Fund (CDBG) is a non-major governmental fund. As of June 30, 2025, the CDBG fund had a fund balance of zero. All expenditures of the fund are reimbursed by the federal government.

**Proprietary Funds.** The City of Bristol Virginia's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The City's proprietary funds are comprised of the Transit Fund.

### **Proprietary Funds-Transit Fund**

Net position of the Transit Fund totaled \$1,082,404. The Transit Fund had an operating loss of \$431,335, because it is primarily funded from state and federal revenues and those are not reported as operating revenues. The Transit Fund had a change in net position of \$406,482, due primarily to intergovernmental revenues.

### **General Fund Budgetary Highlights**

The following table provides budgetary and actual information for the general fund's revenues and expenditures.

**City of Bristol, Virginia**  
**General Fund-Budget Comparison**  
**For Fiscal Year Ending June 30, 2025**  
(in thousands 000's)

	Original Budget	Amended Budget	Budget Increase/ (Decrease)	Actual	Variance Actual vs. Amended
<b>Revenues</b>					
Taxes	\$ 46,514	\$ 45,779	\$ (735)	\$ 50,468	\$ 4,689
Intergovernmental	29,339	31,607	2,268	39,968	8,361
Other	7,165	7,436	\$ 271	9,393	1,957
<b>Total Revenues</b>	<b>\$ 83,018</b>	<b>\$ 84,822</b>	<b>\$ 1,804</b>	<b>\$ 99,829</b>	<b>\$ 15,007</b>
<b>Expenditures</b>					
Expenditures	\$ 86,512	\$ 92,763	\$ 6,251	\$ 69,889	\$ 22,874
Debt Service	\$ 10,508	10,483	\$ (25)	11,467	(984)
<b>Total Expenditures</b>	<b>\$ 97,020</b>	<b>\$ 103,246</b>	<b>\$ 6,226</b>	<b>\$ 81,356</b>	<b>\$ 21,890</b>
<b>Other Financing Sources (Uses)</b>					
Transfers	\$ (68)	\$ (68)	\$ -	\$ -	\$ 68
Other	615	689	\$ 74	117	(572)
<b>Total Other Financing Sources</b>	<b>\$ 547</b>	<b>\$ 621</b>	<b>\$ 74</b>	<b>\$ 117</b>	<b>\$ (504)</b>
<b>Change in Fund Balance</b>	<b>\$ (13,455)</b>	<b>\$ (17,803)</b>	<b>\$ (4,348)</b>	<b>\$ 18,590</b>	<b>\$ 36,393</b>

The difference between the original budget and the final amended budget was approximately an increase of \$6.23 million in expenditures or 6% of the original budget.

The changes from the original budget to the amended budget can be briefly summarized as follows:

- \$2.8 million increase for prior year carryover items where the revenue was received or available in the prior year.
- \$1.7 million increase to recognize state funding for landfill projects.
- \$.8 million increase for legal fees incurred by the City related to lawsuits involving the City landfill.
- \$.78 million increase for additional school funding
- \$.75 million decrease to remove a \$.01 increase in the restaurant meals tax that was adjusted out of the budget.
- \$.9 million increase for additional appropriations due to grant funding, recovered costs, and donations received.

There were several variances between the final amended budget and the actual results in the General Fund. This activity can be briefly summarized as follows:

- Actual general property taxes exceeded the final budgeted amounts by \$1.8 million, due primarily to real property taxes and delinquent property taxes. Real property taxes were higher than the final budget due to the increase in real property tax revenue as a result of the calendar year 2025 general reassessment. Actual delinquent real property taxes received were higher than the final budgeted amount. Delinquent personal property tax collections were higher than the final budgeted amounts as well.

- Actual other local taxes exceeded the final budgeted amounts by \$2.89 million, due primarily to restaurant meal taxes, lodging taxes, business license taxes, and sales and use tax final amounts being in excess of final budgeted amounts, partially due to economic development projects.
- Actual revenue from use of money and property exceeded the final budget amount by \$1.35 million. Interest earned on the unexpended bond proceeds were not budgeted, because the amount was not known at the time of budget development. Additionally, interest earned on bank deposits was higher than budgeted, because of the state funding revenue received related to the landfill.
- Actual intergovernmental revenue was higher than the final budget by \$8.36 million. During budget development the amount of state funding for landfill projects was not known, so the full amount was not budgeted during the fiscal year.
- Actual public safety expenditures were less than the final budget by \$1.74 million. This variance was due to vacant positions in the police department, payments to the regional jail being less than the budgeted amount based on inmate counts, and overall expenditure savings in the departments.
- Actual public works expenditures were less than the final budget by \$11.63 million. This variance is due to the timing of certain public works projects, the timing of landfill projects, and overall expenditure savings.
- Actual health and welfare expenditures were less \$1.11 million than the final budget amount. This variance is due to unexpended appropriations by the Department of Social Services and the department responsible for overseeing the Children Services Act.
- Actual capital projects expenditures were \$6.21 less than the final budget due to the timing of state and federal funded infrastructure and road projects.
- Actual interest and other charges exceeded the final budget by \$1.03 million. The actual amount included payment on the School Lease Revenue bond that is not subject to general fund appropriations.

## Capital Asset and Debt Administration

### Capital Assets

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2025 totaled \$104.3 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, machinery, equipment, vehicles, infrastructure, library assets and construction in progress.

City of Bristol, Virginia Capital Assets Net of Depreciation (in thousands 000's)						
	Governmental Activities		Business-type Activities		Total	
	2025	2024	2025	2024	2025	2024
Land and Improvements	\$ 18,437	\$ 18,437	\$ -	\$ -	\$ 18,437	\$ 18,437
Construction in Progress	2,898	22,283	-	-	2,898	22,283
Buildings and Improvements	42,965	17,219	411	411	43,376	17,630
Machinery and Equipment	22,317	22,134	798	550	23,115	22,684
Library Assets	7,198	7,198	-	-	7,198	7,198
Infrastructure	125,895	125,895	-	-	125,895	125,895
Land Development Costs	480	480	-	-	480	480
Accumulated Depreciation	<u>(118,399)</u>	<u>(112,123)</u>	<u>(626)</u>	<u>(625)</u>	<u>(119,025)</u>	<u>(112,748)</u>
<b>Subtotal</b>	<b><u>101,791</u></b>	<b><u>101,523</u></b>	<b><u>582</u></b>	<b><u>336</u></b>	<b><u>102,374</u></b>	<b><u>101,859</u></b>
Buildings and Improvements Leased	1,748	1,748	-	-	1,748	1,748
Machinery and Equipment Leased	1,755	1,755	-	-	1,755	1,755
Plant Leased	50	50	-	-	50	50
Accumulated Amortization	<u>(1,631)</u>	<u>(1,196)</u>	<u>-</u>	<u>-</u>	<u>(1,631)</u>	<u>(1,196)</u>
<b>Subtotal Lease Assets</b>	<b><u>1,922</u></b>	<b><u>2,357</u></b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>1,922</u></b>	<b><u>2,357</u></b>
<b>Total</b>	<b><u>\$ 103,713</u></b>	<b><u>\$ 103,880</u></b>	<b><u>\$ 582</u></b>	<b><u>\$ 336</u></b>	<b><u>\$ 104,296</u></b>	<b><u>\$ 104,216</u></b>

Major capital asset events during the fiscal year included the following:

- Additions to capital assets totaled \$30.58 million and included \$22.35 million for the construction of Virginia Intermediate School reducing construction in progress and increasing buildings and improvements because it was placed in service during the fiscal year.
- Other additions include \$3.79 million for the addition of three existing elementary schools. These schools reverted to the City once the new Intermediate School opened. Additions also include the purchase of a new garbage vehicle for \$.38 million. Other vehicle purchases for the City totaled \$.37 million and were included in additions.
- Decreases to capital assets totaled \$23.87 million. The current year decrease in capital assets included \$22.43 million of construction in progress assets that were placed into service during the fiscal year. These assets consist of Virginia Intermediate School and public safety training building improvements. Other decreases include city vehicles and equipment.
- Total accumulated depreciation and amortization for FY2025 was \$120.66 million, with current year expense totaling \$7.98 million.

Additional information regarding the City’s capital assets can be found in Note 16 of the notes to financial statements.

### Debt Administration-Long-Term Debt

At the end of the current fiscal year, the City had total debt outstanding of \$262.93 million. Of this amount, \$94.54 million represents general obligation bonded debt backed by the full faith and credit of the government.

City of Bristol, Virginia Long-Term Debt Obligations As of June 30, 2024 and 2025 (in thousands 000's)						
	Governmental Activities		Business-Type Activities		Total	
	2025	2024	2025	2024	2025	2024
<b>General Obligations</b>						
<b>General Obligation Bonds</b>	\$ 94,543	\$ 98,443	\$ -	\$ -	\$ 94,543	\$ 98,443
		-				-
		-				-
<b>Other Long-Term Debt</b>						
Loans Payable	\$ 403	\$ 817	\$ -	\$ -	\$ 403	\$ 817
Bond Anticipation Note	30,710	30,710	-	-	30,710	30,710
Lease Revenue Note	24,135	24,520	-	-	24,135	24,520
Unamortized Premium	537	689	-	-	537	689
Lease Liabilities	1,894	2,354	-	-	1,894	2,354
Net Pension Liability	15,766	16,340	-	-	15,766	16,340
Other Post Employment Benefits	5,827	5,537	-	-	5,827	5,537
Compensated Absences, as restated 2024	4,335	4,177	-	-	4,335	4,177
Landfill Closure and Postclosure	84,783	78,867	-	-	84,783	78,867
<b>Total</b>	<b>\$ 168,390</b>	<b>\$ 164,011</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 168,390</b>	<b>\$ 164,011</b>
<b>Total Long-Term Debt</b>	<b>\$ 262,933</b>	<b>\$ 262,454</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 262,933</b>	<b>\$ 262,454</b>

The following is a summary of the City’s long-term liabilities for FY2025.

- The City’s total permanent bonded debt decreased by \$3.9 million during the fiscal year.
- Other long-term debt totaled \$168.39 million and increased by \$4.38 million during the fiscal year. Other long-term debt is comprised of debt not bonded, loans payable, bond anticipation notes, lease revenue

notes, lease liabilities, net pension liability, other post employment benefits, compensated absences, and landfill closure and postclosure liability. The current year's increase includes an increase of \$5.92 million for landfill closure and postclosure and an increase of \$.16 million for compensated absences.

- GASB 68-Accounting and Financial Reporting for Pensions requires state and local governments to record pension liability and expenditures. The net pension liability as of June 30, 2025 was \$15.77 million.
- The City maintains the state's intercept rating of Aa1 from Moody's for general obligation debt. The underlying rating for the City is A2 from Moody's and A+ for Standard and Poor's.

Additional information on the City's long-term debt can be found in Note 10 of the notes to financial statements.

### **Economic Factors and Next Year's Budget and Rates**

- The State's first full-scale casino opened in the City in July 2022 and will play a role in providing state casino tax revenues to fourteen (14) Southwest Virginia localities, including Bristol, Virginia. The permanent casino facility, Hard Rock Hotel and Casino Bristol, opened on November 14, 2024. Revenue from the project will significantly impact the City's budget development for FY 2026-2027, as economic impacts from the project are realized in the 2025-2026 fiscal year and are expected to increase in future years.
- The "Falls" project, which is a 1.5 million square foot "Commercial Development of Regional Impact," will continue to be an economic factor for the City. Phase I is nearly complete, with development continuing on Phases 2 and 3.
- The impact of landfill closure and the related landfill remediation projects will affect current and future budgets. The amount of such future costs is presently estimated at \$79 million but is subject to change based on factors discussed in Note 17 to the financial statements.

### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's questions. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Department, City of Bristol, Virginia, 300 Lee Street, Bristol, VA 24201.

## **Basic Financial Statements**

City of Bristol, Virginia  
Statement of Net Position  
June 30, 2025

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	School Board	IDA
<b>ASSETS</b>					
Cash and cash equivalents	\$ 54,421,522	\$ 770,832	\$ 55,192,354	\$ 4,662,306	\$ 4,075
Receivables (net of allowance for uncollectibles):					
Taxes receivable	16,942,356	-	16,942,356	-	-
Accounts receivable	3,161,665	-	3,161,665	388,121	-
Due from other governmental units	6,521,893	41,499	6,563,392	2,211,933	-
Due from primary government	-	-	-	-	649,896
Inventories	132,727	-	132,727	89,621	-
Prepaid items	1,697,500	2,682	1,700,182	12,000	-
Restricted assets:					
Cash and cash equivalents	10,516,342	-	10,516,342	2,630,618	1,616,667
Capital assets:					
Capital assets, not being depreciated/amortized	21,335,990	-	21,335,990	392,577	641,126
Capital assets, net of accumulated depreciation/amortization	82,378,232	582,308	82,960,540	28,647,348	11,892,194
Total assets	<u>\$ 197,108,227</u>	<u>\$ 1,397,321</u>	<u>\$ 198,505,548</u>	<u>\$ 39,034,524</u>	<u>\$ 14,803,958</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred loss on refunding, net	\$ 2,725,475	\$ -	\$ 2,725,475	\$ -	\$ -
Pension related items	4,827,807	65,205	4,893,012	5,518,315	-
OPEB related items	1,664,532	4,548	1,669,080	1,371,469	-
Total deferred outflows of resources	<u>\$ 9,217,814</u>	<u>\$ 69,753</u>	<u>\$ 9,287,567</u>	<u>\$ 6,889,784</u>	<u>\$ -</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 1,859,256	\$ 4,427	\$ 1,863,683	\$ 404,296	\$ 47,044
Wages payable	26,671	735	27,406	2,107,303	-
Construction and retainage payable	359,492	-	359,492	-	-
Accrued interest payable	2,351,554	-	2,351,554	16,764	463,352
Due to component unit	649,896	-	649,896	-	-
Unearned revenue	772,363	-	772,363	-	-
Long-term liabilities:					
Due within one year	8,554,214	40,376	8,594,590	1,862,137	190,000
Due in more than one year	254,379,207	251,552	254,630,759	22,215,931	29,905,000
Total liabilities	<u>\$ 268,952,653</u>	<u>\$ 297,090</u>	<u>\$ 269,249,743</u>	<u>\$ 26,606,431</u>	<u>\$ 30,605,396</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred revenue-property taxes	\$ 15,160,733	\$ -	\$ 15,160,733	\$ -	\$ -
Pension related items	3,000,837	81,728	3,082,565	2,944,330	-
OPEB related items	2,608,076	5,852	2,613,928	799,156	-
Total deferred inflows of resources	<u>\$ 20,769,646</u>	<u>\$ 87,580</u>	<u>\$ 20,857,226</u>	<u>\$ 3,743,486</u>	<u>\$ -</u>
<b>NET POSITION</b>					
Net investment in capital assets	\$ 13,409,326	\$ 582,308	\$ 13,991,634	\$ 26,061,175	\$ (17,561,680)
Restricted					
Capital projects	-	-	-	4,034,253	-
Federal asset forfeiture	128,390	-	128,390	-	-
School cafeterias	-	-	-	971,819	-
Asset forfeiture	113,590	-	113,590	-	-
Opioid settlement fund	667,664	-	667,664	-	-
Grants	-	-	-	2,132,596	-
Unrestricted (deficit)	(97,715,228)	500,096	(97,215,132)	(17,625,452)	1,760,242
Total net position	<u>\$ (83,396,258)</u>	<u>\$ 1,082,404</u>	<u>\$ (82,313,854)</u>	<u>\$ 15,574,391</u>	<u>\$ (15,801,438)</u>

The notes to the financial statements are an integral part of this statement.

City of Bristol, Virginia  
Statement of Activities  
For the Year Ended June 30, 2025

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Primary Government Business-type Activities	Total	Component Units	
								School Board	IDA
<b>PRIMARY GOVERNMENT:</b>									
Governmental activities:									
General government administration	\$ 5,638,382	\$ -	\$ 389,043	\$ -	\$ (5,249,339)	\$ -	\$ (5,249,339)	\$ -	\$ -
Judicial administration	2,430,453	39,337	1,229,387	-	(1,161,729)	-	(1,161,729)	-	-
Public safety	18,428,519	1,041,985	2,593,396	281,377	(14,511,761)	-	(14,511,761)	-	-
Public works	22,330,107	2,940,650	22,835,046	1,757,057	5,202,646	-	5,202,646	-	-
Health and welfare	9,757,150	-	8,083,136	-	(1,674,014)	-	(1,674,014)	-	-
Education	9,211,903	-	-	1,096,646	(8,115,257)	-	(8,115,257)	-	-
Parks, recreation, and cultural	3,172,255	1,424,224	-	-	(1,748,031)	-	(1,748,031)	-	-
Community development	4,837,626	5,688	291,266	-	(4,540,672)	-	(4,540,672)	-	-
Interest	6,432,204	-	162,305	-	(6,269,899)	-	(6,269,899)	-	-
Total governmental activities	\$ 82,238,599	\$ 5,451,884	\$ 35,583,579	\$ 3,135,080	\$ (38,068,056)	\$ -	\$ (38,068,056)	\$ -	\$ -
Business-type activities:									
Transit Fund	\$ 470,938	\$ 31,033	\$ 813,449	\$ -	\$ -	\$ 373,544	\$ 373,544	\$ -	\$ -
Total business-type activities	\$ 470,938	\$ 31,033	\$ 813,449	\$ -	\$ -	\$ 373,544	\$ 373,544	\$ -	\$ -
Total primary government	\$ 82,709,537	\$ 5,482,917	\$ 36,397,028	\$ 3,135,080	\$ (38,068,056)	\$ 373,544	\$ (37,694,512)	\$ -	\$ -
<b>COMPONENT UNITS:</b>									
School Board	\$ 42,573,235	\$ 70,027	\$ 19,678,600	\$ 490,818	\$ -	\$ -	\$ (22,333,790)	\$ -	\$ -
IDA	\$ 46,128,188	\$ 70,027	\$ 19,678,600	\$ 490,818	\$ -	\$ -	\$ (22,333,790)	\$ -	\$ (3,554,953)
Total component units	\$ 88,701,423	\$ 140,054	\$ 39,357,200	\$ 981,636	\$ -	\$ -	\$ (44,667,580)	\$ -	\$ (3,554,953)
General revenues:									
General property taxes					\$ 23,112,543	\$ -	\$ 23,112,543	\$ -	\$ -
Other local taxes:									
Local sales and use taxes					6,472,247	-	6,472,247	3,180,349	-
Consumers' utility taxes					230,801	-	230,801	-	-
Business license taxes					2,199,298	-	2,199,298	-	-
Motor vehicle taxes					239,793	-	239,793	-	-
Restaurant food taxes					11,915,148	-	11,915,148	-	-
Bank stock taxes					381,808	-	381,808	-	-
Hotel and motel room taxes					3,962,663	-	3,962,663	-	-
Cigarette taxes					416,627	-	416,627	-	-
Other local taxes					1,512,797	-	1,512,797	-	-
Unrestricted revenues from the use of money and property					2,359,913	31,161	2,391,074	233,725	28,549
Miscellaneous					1,068,373	1,500	1,069,873	1,241,303	-
Contributions from the City of Bristol, Virginia					-	-	-	8,503,135	3,364,213
Grants and contributions not restricted to specific programs					2,570,857	-	2,570,857	9,599,074	-
Transfers					(277)	277	-	-	-
Total general revenues and transfers					\$ 56,442,591	\$ 32,938	\$ 56,475,529	\$ 22,757,586	\$ 3,392,762
Change in net position					\$ 18,374,535	\$ 406,482	\$ 18,781,017	\$ 423,796	\$ (162,191)
Net position - beginning, as previously reported					\$ (98,180,789)	\$ 692,903	\$ (97,487,886)	\$ 16,770,616	\$ (15,639,247)
Restatements					(3,590,004)	(16,981)	(3,606,985)	(1,620,021)	-
Net position - beginning, as restated					\$ (101,770,793)	\$ 675,922	\$ (101,094,871)	\$ 15,150,595	\$ (15,639,247)
Net position - ending					\$ (83,396,258)	\$ 1,082,404	\$ (82,313,854)	\$ 15,574,391	\$ (15,801,438)

The notes to the financial statements are an integral part of this statement.

City of Bristol, Virginia  
Balance Sheet  
Governmental Funds  
June 30, 2025

	<u>General</u>	<u>Other Governmental Funds</u>	<u>Total</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 54,421,522	\$ -	\$ 54,421,522
Receivables (net of allowance for uncollectibles):			
Taxes receivable	16,942,356	-	16,942,356
Accounts receivable	3,161,665	-	3,161,665
Due from other funds	1,564	-	1,564
Due from other governmental units	6,510,897	10,996	6,521,893
Inventories	132,727	-	132,727
Prepaid items	1,697,500	-	1,697,500
Restricted assets:			
Cash and cash equivalents	10,516,342	-	10,516,342
Total assets	<u>\$ 93,384,573</u>	<u>\$ 10,996</u>	<u>\$ 93,395,569</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 1,849,824	\$ 9,432	\$ 1,859,256
Accrued wages	26,671	-	26,671
Construction and retainage payable	359,492	-	359,492
Due to other funds	-	1,564	1,564
Due to component unit	649,896	-	649,896
Unearned revenue	1,592,363	-	1,592,363
Total liabilities	<u>\$ 4,478,246</u>	<u>\$ 10,996</u>	<u>\$ 4,489,242</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue-property taxes	\$ 16,550,353	\$ -	\$ 16,550,353
Unavailable revenue-opioid	610,886	-	610,886
Total deferred inflows of resources	<u>\$ 17,161,239</u>	<u>\$ -</u>	<u>\$ 17,161,239</u>
<b>FUND BALANCES</b>			
Nonspendable	\$ 1,830,227	\$ -	\$ 1,830,227
Restricted	10,156,850	-	10,156,850
Committed	5,208,291	-	5,208,291
Unassigned	54,549,720	-	54,549,720
Total fund balances	<u>\$ 71,745,088</u>	<u>\$ -</u>	<u>\$ 71,745,088</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 93,384,573</u>	<u>\$ 10,996</u>	<u>\$ 93,395,569</u>

The notes to the financial statements are an integral part of this statement.

City of Bristol, Virginia  
 Reconciliation of the Balance Sheet of Governmental Funds  
 To the Statement of Net Position  
 June 30, 2025

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Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds	\$	71,745,088	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.			
Capital assets not being depreciated/amortized	\$	21,335,990	
Capital assets being depreciation/amortized		202,408,303	
Accumulated depreciation/amortization		<u>(120,030,071)</u>	103,714,222
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.			
Unavailable revenue-property taxes	\$	1,389,620	
Unavailable revenue-note receivable		820,000	
Unavailable revenue-opioid settlement		<u>610,886</u>	2,820,506
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.			
Deferred charge on refunding	\$	2,725,475	
Pension related items		4,827,807	
OPEB related items		<u>1,664,532</u>	9,217,814
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.			
General obligation bonds	\$	(94,543,000)	
Lease revenue note		(24,135,000)	
Lease liabilities		(1,893,797)	
Bond anticipation note		(30,710,000)	
Loans payable		(402,684)	
Accrued interest payable		(2,351,554)	
Unamortized bond premium		(538,076)	
Landfill closure and postclosure liability		(84,783,132)	
Compensated absences		(4,334,801)	
Net OPEB liabilities		(5,827,382)	
Net pension liability		<u>(15,765,549)</u>	(265,284,975)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.			
Pension related items	\$	(3,000,837)	
OPEB related items		<u>(2,608,076)</u>	(5,608,913)
Net position of governmental activities		<u>\$</u>	<u>(83,396,258)</u>

The notes to the financial statements are an integral part of this statement.

City of Bristol, Virginia  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the Year Ended June 30, 2025

	<u>General</u>	<u>Other Governmental Fund</u>	<u>Total</u>
<b>REVENUES</b>			
General property taxes	\$ 23,137,194	\$ -	\$ 23,137,194
Other local taxes	27,331,182	-	27,331,182
Permits, privilege fees, and regulatory licenses	218,908	-	218,908
Fines and forfeitures	234,390	-	234,390
Revenue from the use of money and property	2,359,913	-	2,359,913
Charges for services	4,998,586	-	4,998,586
Miscellaneous	1,125,152	-	1,125,152
Recovered costs	455,295	-	455,295
Intergovernmental	39,968,256	224,614	40,192,870
Total revenues	<u>\$ 99,828,876</u>	<u>\$ 224,614</u>	<u>\$ 100,053,490</u>
<b>EXPENDITURES</b>			
Current:			
General government administration	\$ 5,337,059	\$ -	\$ 5,337,059
Judicial administration	2,308,199	-	2,308,199
Public safety	18,577,010	-	18,577,010
Public works	14,283,146	-	14,283,146
Health and welfare	10,027,197	-	10,027,197
Education	8,566,146	-	8,566,146
Parks, recreation, and cultural	3,178,751	-	3,178,751
Community development	4,564,076	224,614	4,788,690
Capital projects	3,046,914	-	3,046,914
Debt service:			
Principal retirement	5,159,101	-	5,159,101
Interest and other fiscal charges	6,308,368	-	6,308,368
Total expenditures	<u>\$ 81,355,967</u>	<u>\$ 224,614</u>	<u>\$ 81,580,581</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 18,472,909</u>	<u>\$ -</u>	<u>\$ 18,472,909</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers out	\$ (277)	\$ -	\$ (277)
Sale of capital assets	117,308	-	117,308
Total other financing sources (uses)	<u>\$ 117,031</u>	<u>\$ -</u>	<u>\$ 117,031</u>
Net change in fund balances	\$ 18,589,940	\$ -	\$ 18,589,940
Fund balances - beginning	53,155,148	-	53,155,148
Fund balances - ending	<u>\$ 71,745,088</u>	<u>\$ -</u>	<u>\$ 71,745,088</u>

The notes to the financial statements are an integral part of this statement.

City of Bristol, Virginia  
 Reconciliation of the Statement of Revenues,  
 Expenditures, and Changes in Fund Balances of Governmental Funds  
 to the Statement of Activities  
 For the Year Ended June 30, 2025

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	18,589,940
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the detail of items supporting this adjustment:</p>		
Capital outlays	\$ 4,083,655	
Depreciation/amortization expense	<u>(5,263,104)</u>	(1,179,449)
<p>The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position.</p>		
Transfer of asset from the School Board (net)	\$ 1,096,646	
Disposal of assets (net)	<u>(82,466)</u>	1,014,180
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.</p>		
Property taxes	\$ (24,651)	
Opioid settlement receivable	<u>(56,779)</u>	(81,430)
<p>The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.</p>		
<p>Principal repayments:</p>		
General obligation bonds	\$ 3,899,500	
Lease liabilities	460,403	
Lease revenue note	385,000	
Loans payable	414,198	
Decrease (increase) in estimated liability		
Landfill closure and postclosure liability	<u>(5,915,987)</u>	(756,886)
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.</p>		
Change in compensated absences	\$ (157,580)	
Change in accrued interest payable	42,338	
Amortization of deferred amount on refunding	(317,174)	
Amortization of bond premium	151,000	
Change in pension related items	1,074,391	
Change in OPEB related items	<u>(4,795)</u>	788,180
Change in net position of governmental activities	\$	<u><u>18,374,535</u></u>

The notes to the financial statements are an integral part of this statement.

City of Bristol, Virginia  
Statement of Net Position  
Proprietary Fund  
June 30, 2025

	Enterprise Fund
	<u>Transit Fund</u>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 770,832
Due from other governmental units	41,499
Prepaid items	2,682
Total current assets	<u>\$ 815,013</u>
Noncurrent assets:	
Capital assets:	
Capital assets, net of accumulated depreciation/amortization	\$ 582,308
Total capital assets	<u>\$ 582,308</u>
Total noncurrent assets	<u>\$ 582,308</u>
Total assets	<u>\$ 1,397,321</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension related items	\$ 65,205
OPEB related items	4,548
Total deferred outflows of resources	<u>\$ 69,753</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	\$ 4,427
Accrued payroll	735
Compensated absences - current portion	40,376
Total current liabilities	<u>\$ 45,538</u>
Noncurrent liabilities:	
Compensated absences - net of current portion	\$ 13,459
Net OPEB liabilities	37,505
Net pension liability	200,588
Total noncurrent liabilities	<u>\$ 251,552</u>
Total liabilities	<u>\$ 297,090</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension related items	\$ 81,728
OPEB related items	5,852
Total deferred inflows of resources	<u>\$ 87,580</u>
<b>NET POSITION</b>	
Investment in capital assets	\$ 582,308
Unrestricted	500,096
Total net position	<u>\$ 1,082,404</u>

The notes to the financial statements are an integral part of this statement.

City of Bristol, Virginia  
Statement of Revenues, Expenses, and Changes in Net Position  
Proprietary Fund  
For the Year Ended June 30, 2025

	Enterprise Fund
	Transit Fund
<b>OPERATING REVENUES</b>	
Charges for service	\$ 31,033
Miscellaneous	1,500
Total operating revenues	\$ 32,533
<b>OPERATING EXPENSES</b>	
Salaries and fringes	\$ 314,250
Professional services	5,850
Materials and supplies	2,485
Maintenance and repairs	73,648
Other	2,499
Depreciation and amortization	65,136
Total operating expenses	\$ 463,868
Operating income (loss)	\$ (431,335)
<b>NONOPERATING REVENUES (EXPENSES)</b>	
Interest income	\$ 31,161
Intergovernmental	813,449
Loss on disposal of assets	(7,070)
Total nonoperating revenues (expenses)	\$ 837,540
Income before transfers	\$ 406,205
Transfers in	277
Change in net position	\$ 406,482
Net position - beginning, as previously reported	\$ 692,903
Restatement	(16,981)
Net position - beginning, as restated	\$ 675,922
Net position - ending	\$ 1,082,404

The notes to the financial statements are an integral part of this statement.

City of Bristol, Virginia  
Statement of Cash Flows  
Proprietary Funds  
For the Year Ended June 30, 2025

	Enterprise Fund <u>Transit Fund</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from customers and users	\$ 52,994
Payments to suppliers	(80,553)
Payments to employees	(348,556)
Net cash provided by (used for) by operating activities	<u>\$ (376,115)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Transfers from other funds	\$ 277
State and federal funds	792,896
Net cash provided by (used for) by noncapital financing activities	<u>\$ 793,173</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Purchase of capital assets	\$ (318,544)
Net cash provided by (used for) by capital and related financing activities	<u>\$ (318,544)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest received	\$ 31,161
Net cash provided by (used for) by investing activities	<u>\$ 31,161</u>
Net increase (decrease) in cash and cash equivalents	\$ 129,675
Cash and cash equivalents - beginning	641,157
Cash and cash equivalents - ending	<u><u>\$ 770,832</u></u>
<b>Reconciliation of operating income (loss) to net cash provided by (used for) by operating activities:</b>	
Operating income (loss)	<u>\$ (431,335)</u>
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	
Depreciation and amortization	\$ 65,136
Increase (decrease) in pension related items	(39,809)
Increase (decrease) in OPEB related items	(1,674)
(Increase) decrease in accounts receivable	20,461
(Increase) decrease in prepaid items	(358)
Increase (decrease) in operating payables	4,287
Increase (decrease) in salaries and wages payable	(182)
Increase (decrease) in compensated absences	7,359
Total adjustments	<u>\$ 55,220</u>
Net cash provided by (used for) by operating activities	<u><u>\$ (376,115)</u></u>

The notes to the financial statements are an integral part of this statement.

**City of Bristol, Virginia**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**June 30, 2025**

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	Custodial Funds
	Special Welfare
<b>ASSETS</b>	
Cash and cash equivalents	\$ 98,746
Total assets	\$ 98,746
<b>NET POSITION</b>	
Restricted for:	
Held for social services client	\$ 98,746
Total net position	\$ 98,746

The notes to the financial statements are an integral part of this statement.

City of Bristol, Virginia  
Statement of Changes in Fiduciary Net Position  
Fiduciary Funds  
For the Year Ended June 30, 2025

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	<b>Custodial Funds</b>
	<b>Special Welfare</b>
<b>ADDITIONS</b>	
Special welfare collections	\$ 57,100
Interest	5,211
Total additions	\$ 62,311
<b>DEDUCTIONS</b>	
Special welfare payments	\$ 69,138
Total deductions	\$ 69,138
Net increase (decrease) in fiduciary net position	\$ (6,827)
Net position - beginning	105,573
Net position - ending	\$ 98,746

The notes to the financial statements are an integral part of this statement.

CITY OF BRISTOL, VIRGINIA  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

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**Note 1-Summary of Significant Accounting Policies:**

The financial statements of the City of Bristol, Virginia conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies:

**A. Financial Reporting Entity**

The City of Bristol, Virginia (the City) was founded in 1890. It is a municipal corporation governed by an elected five-member City Council. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

Blended component units - None

Discretely Presented Component Units - The component unit columns in the financial statements include the financial data of the City's discretely presented component units. They are reported in a separate column to emphasize that they are legally separate from the City.

The City of Bristol, Virginia School Board (the School Board) operates the elementary and secondary public schools in the City. School Board members are popularly elected. The School Board is fiscally dependent upon the City because the City approves all debt issuances of the School Board and provides significant funding to operate the public schools since the School Board does not have separate taxing powers. The School Board is presented as a governmental fund type. A separate report is issued for the School Board and can be obtained from the School Board office.

The Industrial Development Authority (the IDA) of the City was established to promote industry and develop trade within the City. The IDA is authorized to acquire, own, lease and dispose of properties to the extent that such activities may foster and stimulate industrial development. The Authority is governed by a Board of Directors appointed by the Council of Bristol City, Virginia. Due to their close relationship, the City reports the IDA as a discretely presented component unit. A separate report is not issued for the Authority.

Joint Ventures - these entities are excluded from the accompanying financial statements:

The Bristol Public Library was established by the City, along with the City of Bristol, Tennessee and is located in Bristol, Virginia. Each City Council appoints five members to the Library Board, on which there is one at-large member appointed by the Board itself. Each locality provides equal funding to the Library annually and each has fifty percent ownership of the capital assets which are included in capital assets in the government-wide statements. During the fiscal year, the City contributed \$875,192 to fund operations of the Library. Financial statements of the Bristol Public Library can be obtained from the Library, located at 701 Goode Street, Bristol, Virginia 24201.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

A. Financial Reporting Entity (Continued)

Related Organizations - The City's officials are also responsible for appointing the members of the boards of other organizations, but the City's accountability for these organizations does not extend beyond making the appointment.

The City jointly governs BVU Authority (BVU) with Washington County, Virginia. BVU provides electricity, water, wastewater, and fiber-optic telecommunication and information services to the City of Bristol, Virginia, Washington County, Virginia, Abingdon, Virginia, and Scott County, Virginia. The City appoints one member to BVU's Board of Directors. Complete financial statements of BVU can be obtained from its corporate office.

The City jointly governs the Regional Airport Authority with Bristol, Tennessee, Kingsport, Tennessee, Johnson City, Tennessee, Washington County, Tennessee, and Sullivan County, Tennessee. The Airport is located in Sullivan County Tennessee. The City appoints one member to the Airport Board of Commissioners. Complete financial statements of the Airport Authority can be obtained from its corporate office.

The Highlands Juvenile Detention Center Commission (the Commission) was organized in 1984 and is a jointly-governed organization by the City, the counties of Washington, Smyth, Lee, Dickenson, Tazewell, Wise, Russell, Buchanan, and Scott and the City of Norton. One member of the Commission Board is appointed by the City Council; however, the City Council is not financially accountable for the Commission.

Under the Code of Virginia, the Commonwealth of Virginia (Commonwealth) created in each city and county a redevelopment and housing authority which is a separate political Sub-Board of the Commonwealth. The Bristol Redevelopment and Housing Authority (the BRHA) owns and operates federal and state-assisted housing projects for low-income families and administers urban development projects. Commissioners of the BRHA are appointed by the City Council; however, the City Council is not financially accountable for BRHA.

B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of net position is designed to display financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments will report all capital position in the government-wide Statement of Net Position and will report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

**B. Government-wide and fund financial statements (Continued)**

The government-wide statement of activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

**C. Measurement focus, basis of accounting, and financial statement presentation**

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

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**Note 1-Summary of Significant Accounting Policies: (Continued)**

C. Measurement focus, basis of accounting, and financial statement presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences, claims and judgments, postemployment benefits, and environmental obligations are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease and subscription assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the City.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for and reports all financial resources of the general government, except those required to be accounted for in other funds.

The government reports the following major proprietary funds:

The City operates transit services. The activities of the system are accounted for in the *transit fund*.

Additionally, the government reports the following fund types:

Special revenues funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specific purposes other than debt service or capital projects. The City reports the community development block grant fund as a nonmajor fund.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

C. Measurement focus, basis of accounting, and financial statement presentation (Continued)

Fiduciary funds (trust and custodial funds) account for assets held by the government in a trustee capacity or as agent or custodian for individuals, private organizations, other governmental units, or other funds. The Custodial fund consists of the special welfare fund and is used to report resources held in a custodial capacity for the department of social services clients.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's solid waste function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and the internal service funds are charges to customers for sales and services. The City also recognizes as operating revenue the portion of connection fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expense, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance:

1. Cash and cash equivalents

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

2. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

3. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as “advances to/from other funds” (i.e. the noncurrent portion of interfund loans. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

4. Property Taxes

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property when payment is due. Real estate taxes are payable on June 5<sup>th</sup> and on December 5<sup>th</sup>.

Personal property taxes are due and collectible annually on December 5<sup>th</sup>. The City bills and collects its own property taxes.

5. Allowance for Uncollectible Accounts

The City calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$166,583 at June 30, 2025. The allowance consists of delinquent taxes.

6. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

7. Capital assets

Capital assets are tangible and intangible assets, which include property, plant, equipment, lease, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets, except for infrastructure assets, are defined by the City as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of one year or aggregate purchases with cost of more than \$50,000 and an estimated useful life in excess of one year.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

7. Capital assets (Continued)

As the City constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost (except for intangible right-to-use lease and subscription assets, the measurement of which is discussed in more detail below). The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset’s capacity or efficiency or increases its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

Land and construction in progress are not depreciated. The other tangible and intangible property, plant equipment, lease assets, and infrastructure of the primary government, as well as the component unit, are depreciated/amortized using the straight-line method over the following estimated useful lives (or life of the associated contract for lease and subscription assets):

<u>Assets</u>	<u>Years</u>
Buildings	8-50
Building improvements	40
Lease building and improvements	15
Plant	40
Lease plant	15
Structures, lines, and accessories	25-50
Machinery and equipment	3-25
Lease machinery and equipment	4-10
Infrastructure	20-25
Lease infrastructure	15

School Board Capital Assets and Related Debt Reporting - Local governments in Virginia have a “tenancy in common” with the School Board whenever the locality incurs a financial obligation for school property which is payable over more than one fiscal year. The primary government reports this debt in its financial statements. In order to match the capital assets with the related debt, the legislation permits the primary government to report the portion of the school property related to the outstanding financial obligation. As principal is repaid, capital assets equal to the amount of principal debt reduction will be removed from the primary government’s financial statements and reported in the School Board’s financial statements. The School Board retains authority and responsibility over the operation and control of this property.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has multiple items that qualify for reporting in this category. The City has deferred loss on bond refunding that is reported in the government-wide and proprietary fund statements of net position and is a result from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other item is comprised of certain items related pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has multiple types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes and opioid settlement receivable are reported in the governmental funds balance sheet. The uncollected property taxes are due prior to June 30, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup>; amounts prepaid on the 2<sup>nd</sup> half installments. Under the modified accrual basis of accounting, these amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Under the accrual basis, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup> and amounts prepaid on the 2<sup>nd</sup> half installments are reported as deferred inflows of resources. In addition, certain items related to pension and OPEB are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

9. Compensated Absences

The City recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, three types of leave qualify for liability recognition for compensated absences - annual, compensation, and sick leave. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

9. Compensated Absences (Continued)

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. No liability is recorded for non-vesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that it is estimated will be taken as "terminal leave" prior to retirement and for those vested employees with at least five years of service, calculated at 25% up to \$5,000. All annual pay is accrued when incurred in the government-wide and proprietary fund financial statements.

10. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's Retirement Plan and the additions to/deductions from the City's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

11. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI and LODA OPEB Plans and the additions to/deductions from the VRS OPEB Plans' net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

12. Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

13. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

The governmental activities of the primary government and component-unit IDA have an accumulated deficit in net position of \$(83,396,258) and \$(15,801,438), respectively. With the closure of the landfill operations during fiscal year 2023, all assets and liabilities were transferred to governmental activities which resulted in deficit net position. Restricted net position for specified purposes represents certain deposits restricted for specified expenditures and resources that have restrictions to particular uses imposed by federal awarding agencies or by state legislation.

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g. restricted bond and grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted - net position is applied.

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**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

14. Inventories and Prepaid Items

All inventories are valued at cost using the first in/first out (FIFO) method except for where usability is affected by physical deterioration or obsolescence, and for commodities received from the federal government which are valued at market. Inventory in the general fund consists of expendable supplies held for consumption. The cost is recoded as an expenditure at the time of consumption. Governmental fund type inventories are offset by fund balance reserves, which indicated that they do not constitute available expendable resources. Inventory of some proprietary fund types is valued at the lower of cost (first-in, first-out) or market.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The City uses the consumption method for accounting for prepaid items in the fund financial statements.

15. Fund Balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called “fund balance.” The City’s governmental funds report the following categories of fund balance, based on the nature of any limitation requiring the use of resources for specific purposes:

- Nonspendable fund balance - amounts that are either not in spendable form (such as inventory and prepaids) or are legally and contractually required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance - amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers;
- Committed fund balance - amounts that can be used only for the specific purposes determined by the majority vote of City Council committing fund balance for a specified purpose prior to the end of the fiscal year. Once approved, the limitation imposed by Council remains in place until the resources have been spent for the specified purpose or the Council votes to remove or revise the limitation;
- Assigned fund balance - amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment;
- Unassigned fund balance - amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

15. Fund Balance (Continued)

When fund balance resources are available for a specific purpose in more than one classification, it is the City's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The City establishes (and modifies or rescinds) fund balance commitments by majority vote of City Council. Funds are released from commitment by a majority vote of City Council. Assigned fund balance is established by the City Council through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

16. Leases

The City leases various assets requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

Lessee

The City recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$50,000, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. Subsequently, the lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

Key Estimates and Judgments

Lease accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate stated in lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease and certain periods covered by options to extend to reflect how long the lease is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability (lessee) or lease receivable (lessor).

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

16. Leases (Continued)

The City monitors changes in circumstances that would require a remeasurement or modification of its leases. The City will remeasure the lease asset and liability (lessee) or the lease receivable and deferred inflows of resources (lessor) if certain changes occur that are expected to significantly affect the amount of the lease liability or lease receivable.

**Note 2-Stewardship, Compliance, and Accountability:**

A. Budgetary information

The following procedures are used by the City in establishing the budgetary data reflected in the financial statements:

1. By the second Tuesday in April, the City Manager submits to the City Council a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them. All of the City's funds, excluding fiduciary funds, have legally adopted budgets.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Ordinance.
4. The Appropriations Ordinance places legal restrictions on expenditures at the fund level. Only City Council can revise appropriations for each fund.
5. Formal budgetary integration is employed as a management control device during the year for the General Fund.
6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. Appropriations lapse on June 30 for all City units.
8. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to commit that portion of the applicable appropriations, is part of the City's accounting system.

B. Excess of expenditures over appropriations

For the year ended June 30, 2025, no fund showed an over-expenditure of appropriations.

C. Deficit net position

At June 30, 2025, the primary government governmental activities and the component-unit IDA reported a deficit in net position.

**Note 3-Deposits and Investments:**

Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”), Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Investments

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements, the Virginia Investment Pool, the State Non-arbitrage Pool and the State Treasurer’s Local Government Investment Pool (LGIP). As of June 30, 2025, the City and the City’s component-unit Industrial Development Authority had investments in the amount of \$40,087,823 and \$696,307, respectively. These investments are reported as cash and cash equivalents in the financial statements.

Credit Risk of Debt Securities

The City has not adopted an investment policy for credit risk.

The City and IDA’s rated debt investments for were rated by Standard & Poor’s, as of June 30, 2025 and the ratings are presented below using the respective rating scale.

Rated Debt Investments' Values

Rated Debt Investments	Fair Quality Ratings	
	AAAm	
State Non-arbitrage Pool (SNAP)	\$	10,207,647
Virginia Investment Pool		29,870,239
Morgan Stanley Institutional Liquidity MM Fund		696,307
First American Money Market Funds		9,937
Total	\$	40,784,130

**Note 3-Deposits and Investments: (Continued)**

External Investment Pools and Money Markets

The value of the positions in the external investment pools (State Non-Arbitrage Pool) (SNAP) are the same as the value of the pool shares. As SNAP is not SEC registered, regulatory oversight of the pools rest with the Virginia State Treasury. SNAP is an amortized cost basis portfolio.

Interest Rate Risk

The City has not adopted an investment policy for interest rate risk. Investments subject to interest rate risk are presented below along with their corresponding maturities.

**Investment Maturities (in years)**

Investment Type	Fair Value	Less than 1 yr
SNAP	\$ 10,207,647	\$ 10,207,647
Virginia Investment Pool	29,870,239	29,870,239
Morgan Stanley Institutional Liquidity MM Fund	696,307	696,307
<b>Totals</b>	<b>\$ 40,774,193</b>	<b>\$ 40,774,193</b>

As of June 30, 2025, there were no withdraw limitations associated with investments held by the Virginia Investment Pool, SNAP or the money market funds.

**Note 4-Fair Value Measurements:**

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The City maximizes the use of observable inputs and minimizes the use of unobservable inputs. Observable inputs are inputs that market participants would use in pricing the asset or liability based on market data obtained from independent sources. Unobservable inputs reflect assumptions that market participants would use in pricing the asset or liability based on the best information available in the circumstances. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels as follows:

- Level 1. Quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at a measurement date
- Level 2. Directly or indirectly observable inputs for the asset or liability other than quoted prices
- Level 3. Unobservable inputs that are supported by little or no market activity for the asset or liability

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 4-Fair Value Measurements: (Continued)**

Inputs are used in applying the various valuation techniques and broadly refer to the assumptions that market participants use to make valuation decisions, including assumptions about risk.

The City has the following recurring fair value measurements as of June 30, 2025:

Investment	6/30/2025	Fair Value Measurement Quoted Prices in Active Markets for Identical Assets (Level 1)
Money Market Funds	\$ 696,307	\$ 696,307
Total	\$ 696,307	\$ 696,307
Investments measured at NAV:		
Virginia Investment Pool	29,870,239	
Total investments measured at NAV	\$ 29,870,239	
Total investments measured at fair value	\$ 30,566,546	

**Note 5-Receivables:**

Receivables for the City’s individual major funds are as follows:

	Primary Government
	General
Receivables	
Taxes	\$ 17,108,939
Accounts	3,161,665
Gross Receivables	\$ 20,270,604
Less: Allowance for uncollectibles	(166,583)
Net Receivables	\$ 20,104,021

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 6-Unearned and Deferred/Unavailable Revenue:**

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred inflows of resources (unavailable revenue) and unearned revenue reported in the governmental activities and funds were as follows:

	Government-wide Statements	Balance Sheet
	Governmental Activities	Governmental Funds
<b>Deferred/Unavailable Revenue</b>		
Unavailable revenue representing Opioid settlement revenue for which asset recognition criteria has not been met. The settlement revenue is not available for the funding of current expenditures.	\$ -	\$ 610,886
Unavailable revenue representing uncollected property tax billings for which asset recognition criteria has not been met. The uncollected tax billings are not available for the funding of current expenditures.	-	1,389,620
2nd half assessments due after June 30	14,961,214	14,961,214
Prepaid property taxes due after June 30 but paid in advance by taxpayers	199,519	199,519
Total deferred/unavailable revenue	<u>\$ 15,160,733</u>	<u>\$ 17,161,239</u>
<b>Unearned Revenue</b>		
Notes Receivable	\$ -	\$ 820,000
Clear Creek Golf Course	213,553	213,553
Urban Highway Maintenance Funding	558,810	558,810
Total unearned revenue	<u>\$ 772,363</u>	<u>\$ 1,592,363</u>

**Notes Receivable**

Two promissory notes were issued by the City in February 2007 to construct/renovate an old school (Douglas) into housing. The notes are for \$350,000 and \$150,000, respectively. Both notes have an interest rate of 4.00% and have 31-year term. Accrued interest was \$320,000 as of June 30, 2025. All accrued interest and principal is due in one balloon payment at maturity.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 7-Due from Other Governmental Units:**

The following amounts represent receivables from other governments at year-end:

	<u>Primary Government</u>	
	<u>Governmental Activities</u>	<u>Business-type Activities</u>
<u>Local Governments</u>		
BVU	\$ 782,888	\$ -
Other	55,876	-
<u>Commonwealth of Virginia:</u>		
Local sales tax	1,027,746	-
Local communication tax	62,776	-
Casino gaming tax	941,860	-
Categorical aid-State Sales Tax-DRI	368,383	-
Categorical aid-other	837,728	-
Categorical aid-Shared Expenses	177,247	-
Non-categorical aid	5,034	-
Categorical aid-Virginia Public Assistance	248,473	-
Categorical aid-Comprehensive Services Act	673,928	-
<u>Federal Government:</u>		
Categorical aid-Virginia Public Assistance	272,098	-
Categorical aid-other	1,067,856	41,499
	<u>\$ 6,521,893</u>	<u>\$ 41,499</u>

**Note 8-Interfund/Government-Wide Transfers and Balances:**

Interfund/government-wide transfers for the year ended June 30, 2025, consisted of the following:

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
<u>Primary Government:</u>		
General Fund	\$ -	\$ 277
Transit Fund	277	-
Total	<u>\$ 277</u>	<u>\$ 277</u>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 8-Interfund/Government-Wide Transfers and Balances: (Continued)**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in one fund to other fund(s) to finance various programs accounted for in other funds in accordance with budgeting authorization. Transfers to the Transit Fund are for local grant match requirements.

Interfund balances at year end represent amounts that have been transferred between funds in a lending or borrowing capacity and are expected to be repaid by current administration. Interfund balances for the year ended June 30, 2025 consisted of the following:

<u>Fund</u>	<u>Due From</u>	<u>Due To</u>
Primary Government:		
General Fund	\$ 1,564	\$ -
CDBG Fund	-	1,564
Total	<u>\$ 1,564</u>	<u>\$ 1,564</u>

**Note 9-Component-Unit Contribution and Obligations:**

Component unit contributions for the year ended June 30, 2025, consisted of the following:

Component Unit:	
School Board	\$ 8,503,135
IDA	3,364,213
Total	<u>\$ 11,867,348</u>

At year end, the Primary Government carries a liability to the Component Unit-IDA for funds due to the IDA related to taxes collected for payment of debt service.

<u>Fund</u>	<u>Due to Primary Government/ Component Unit</u>	<u>Due from Primary Government/ Component Unit</u>
Primary Government:		
General Fund	\$ 649,896	\$ -
Component Unit		
IDA	-	649,896
Totals	<u>\$ 649,896</u>	<u>\$ 649,896</u>

CITY OF BRISTOL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2025

**Note 10-Long-Term Obligations:**

**Primary Government - Governmental Activities Indebtedness:**

The following is a summary of long-term obligation transactions of the City for the year ended June 30, 2025.

	Balance July 1, 2024, as restated	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2025
Direct Borrowings and Placements				
General Obligation Bonds	\$ 737,500	\$ -	\$ (362,500)	\$ 375,000
Loans payable	816,882	-	(414,198)	402,684
Total Direct Borrowings and Placements	<u>\$ 1,554,382</u>	<u>\$ -</u>	<u>\$ (776,698)</u>	<u>\$ 777,684</u>
General Obligation Bonds	97,705,000	-	(3,537,000)	94,168,000
Bond Anticipation Note	30,710,000	-	-	30,710,000
Unamortized Premium	319,768	-	(91,362)	228,406
Lease Revenue Note	24,520,000	-	(385,000)	24,135,000
Unamortized Premium	369,308	-	(59,638)	309,670
Lease Liabilities	2,354,200	-	(460,403)	1,893,797
Landfill Closure and Postclosure Liability	78,867,145	5,915,987	-	84,783,132
Net OPEB Liabilities	5,537,267	3,993,553	(3,703,438)	5,827,382
Compensated Absences*	4,177,221	157,580	-	4,334,801
Net Pension Liability	<u>16,340,214</u>	<u>12,887,464</u>	<u>(13,462,129)</u>	<u>15,765,549</u>
 Total	 <u>\$ 262,454,505</u>	 <u>\$ 22,954,584</u>	 <u>\$ (22,475,668)</u>	 <u>\$ 262,933,421</u>

\*The change in the compensated absences liability is presented as a net change.

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Direct Borrowings and Placements		Non-Direct Borrowings and Placements		Lease Liabilities	
	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 510,286	\$ 138,988	\$ 4,200,000	\$ 5,976,732	\$ 449,865	\$ 66,744
2027	267,398	135,555	4,298,000	5,885,258	428,388	50,056
2028	-	-	35,555,000	4,996,961	388,083	35,277
2029	-	-	5,005,000	4,063,555	401,896	21,463
2030	-	-	5,175,000	3,887,295	225,565	7,150
2031-2035	-	-	28,845,000	16,410,956	-	-
2036-2040	-	-	34,780,000	10,367,535	-	-
2041-2045	-	-	20,065,000	3,961,650	-	-
2046-2050	-	-	5,545,000	2,095,700	-	-
2051-2054	-	-	5,545,000	571,625	-	-
Totals	<u>\$ 777,684</u>	<u>\$ 274,543</u>	<u>\$ 149,013,000</u>	<u>\$ 58,217,267</u>	<u>\$ 1,893,797</u>	<u>\$ 180,690</u>

CITY OF BRISTOL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 10-Long-Term Obligations: (Continued)**

**Primary Government - Governmental Activities Indebtedness: (Continued)**

Details of long-term indebtedness:

	Interest Rates	Issue/Implementation Date	Final Maturity Date	Amount of Original Issue	Balance Governmental Activities	Amount Due Within One Year
<b>Direct Borrowings and Placements</b>						
GO Bond	4.50%	6/1/2011	2027	\$ 3,000,000	\$ 375,000	\$ 187,500
Loan Payable - Police Equipment Bundle	0.00%	3/7/2022	2026	533,051	108,857	108,857
Loan Payable - Garbage Truck	2.92%	6/1/2021	2026	263,413	55,785	55,785
Loan Payable - 2020 International Cobra	1.39%	1/15/2022	2027	169,990	52,239	34,705
Loan Payable - 326 Excavator	1.39%	1/15/2022	2027	243,620	74,866	49,737
Loan Payable - CAT 725 Articulated Truck	1.39%	1/20/2022	2027	361,000	110,937	73,702
<b>Total Direct Borrowings and Placements</b>					<b>\$ 777,684</b>	<b>\$ 510,286</b>
<b>General Obligation Bonds</b>						
GO Bond	1.56%	4/2/2020	2026	\$ 1,461,750	\$ 4,183,000	\$ 2,036,000
GO Bond	2.06%	7/29/2019	2026	3,177,000	2,415,000	1,194,000
GO Bond	2.72-4.21%	1/9/2018	2043	59,050,600	68,795,000	335,000
GO Bond	2.18-2.91%	10/22/2020	2043	19,885,000	18,775,000	235,000
<b>Total General Obligation Bonds</b>					<b>\$ 94,168,000</b>	<b>\$ 3,800,000</b>
Bond Anticipation Note	5.00%	11/15/2023	2028	\$ 30,710,000	\$ 30,710,000	\$ -
Add:						
Unamortized Premium on Issuance	n/a	n/a	n/a	n/a	228,406	91,362
<b>Net Bond Anticipation Note</b>					<b>\$ 30,938,406</b>	<b>\$ 91,362</b>
Lease Revenue Note	4.25-5.00%	5/26/2022	2053	\$ 24,520,000	\$ 24,135,000	\$ 400,000
Add:						
Unamortized Premium on Issuance	n/a	n/a	n/a	n/a	309,670	51,600
<b>Net Revenue Bond</b>					<b>\$ 24,444,670</b>	<b>\$ 451,600</b>
<b>Lease Liabilities</b>						
2017 Pierce Enforcer Ladder Truck	4.08%	7/1/2021	2029	\$ 928,032	\$ 415,363	\$ 97,697
Pierce Enforcer Pumper Truck	3.95%	7/1/2021	2029	617,955	276,192	65,089
Energy Project Improvement	3.17%	7/1/2021	2030	2,667,711	1,031,020	193,538
Energy Project	3.17%	7/1/2021	2030	76,594	29,601	5,557
2020 Xtreme Vac Truck	1.38%	7/1/2021	2026	261,489	26,963	26,963
Golf Cars	5.84%	5/26/2023	2027	235,283	114,658	61,021
<b>Total Lease Liabilities</b>					<b>\$ 1,893,797</b>	<b>\$ 449,865</b>
<b>Other Obligations</b>						
Landfill Closure and Postclosure Liability	n/a	n/a	n/a	n/a	\$ 84,783,132	\$ -
Net OPEB Liabilities	n/a	n/a	n/a	n/a	5,827,382	-
Compensated Absences	n/a	n/a	n/a	n/a	4,334,801	3,251,101
Net Pension Liability	n/a	n/a	n/a	n/a	15,765,549	-
<b>Total Other Obligations</b>					<b>\$ 110,711,864</b>	<b>\$ 3,251,101</b>
<b>Total Long-term Obligations</b>					<b>\$ 262,933,421</b>	<b>\$ 8,554,214</b>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 10-Long-Term Obligations: (Continued)**

Primary Government - Governmental Activities Indebtedness: (Continued)

For the governmental activities, net OPEB liabilities and net pension liability are generally liquidated by the General Fund.

The City’s general obligation bonds are subject to the State Aid Intercept Program. Under terms of the program, the City state aid is redirected to bond holders to cure any event(s) of default.

Primary Government - Business-type Activities Indebtedness:

The following is a summary of long-term obligation transactions of the Transit Fund for the year ended June 30, 2025:

	Balance July 1 2024, as restated	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2025
Compensated Absences*	\$ 46,476	\$ 7,359	\$ -	\$ 53,835
Net Pension Liability	259,089	161,817	(220,318)	200,588
Net OPEB Liabilities	36,757	8,737	(7,989)	37,505
<b>Total</b>	<b>\$ 342,322</b>	<b>\$ 177,913</b>	<b>\$ (228,307)</b>	<b>\$ 291,928</b>

\*The change in the compensated absences liability is presented as a net change.

Details of long-term indebtedness:

	Balance Business-type Activities	Amount Due Within One Year
Other Obligations		
Net Pension Liability	\$ 200,588	\$ -
Net OPEB Liabilities	37,505	-
Compensated Absences	53,835	40,376
<b>Total Other Obligations</b>	<b>\$ 291,928</b>	<b>\$ 40,376</b>
<b>Total Long-term Obligations</b>	<b>\$ 291,928</b>	<b>\$ 40,376</b>

For the business-type activities, net pension liability and net OPEB liabilities are generally liquidated by the Transit Fund.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 10-Long-Term Obligations: (Continued)**

Component Unit IDA Indebtedness

The following is a summary of long-term obligation transactions of the Component-Unit Industrial Development Authority for the year ended June 30, 2025:

	Balance July 1, 2024	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2025
Revenue Bonds	\$ 30,275,000	\$ -	\$ (180,000)	\$ 30,095,000
Total	<u>\$ 30,275,000</u>	<u>\$ -</u>	<u>\$ (180,000)</u>	<u>\$ 30,095,000</u>

Annual requirements to amortize long-term obligations and the related interest are as follows:

Year Ending June 30,	Revenue Bonds	
	Principal	Interest
2026	\$ 190,000	\$ 1,874,850
2027	205,000	1,861,519
2028	215,000	1,847,344
2029	230,000	1,832,325
2030	3,225,000	1,741,794
2031-2035	1,530,000	8,028,500
2036-2040	-	7,778,750
2041-2045	24,500,000	6,300,874
Totals	<u>\$ 30,095,000</u>	<u>\$ 31,265,956</u>

Details of long-term indebtedness:

	Interest Rates	Date Issued	Final Maturity Date	Installment Amounts	Amount of Original Issue	Balance Business- type Activities	Amount Due with- in One Year
<u>Revenue Bonds:</u>							
Revenue Bond Series 2014A	6.75%	12/23/2014	2033	\$180,000-820,000 a+	\$6,355,000	\$ 2,615,000	\$ 190,000
Revenue Bond Series 2014B	5.00-6.35%	12/23/2014	2044	bp	27,500,000	27,480,000	-
Total Revenue Bonds						<u>\$ 30,095,000</u>	<u>\$ 190,000</u>
Total Long-Term Obligations						<u>\$ 30,095,000</u>	<u>\$ 190,000</u>

(a+) - annual principal installments shown; does not include semi-annual interest installments

bp - balloon payment on 11/1/2029 of \$2,980,000 and \$24,500,000 on 11/1/2044; does not include semi-annual interest installments

**Note 10-Long-Term Obligations: (Continued)**

**Component Unit IDA Indebtedness (Continued)**

**Material Event (Default):**

The Industrial Development Authority is currently in arrears on payments totaling \$156,625. At year end, this amount has been included as a component of interest payable in the financial statements.

**Note 11-Pension Plan:**

***Plan Description***

All full-time, salaried permanent employees of the City are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. However, several entities whose financial information is not included in the primary government report participate in the VRS plan through the City of Bristol, Virginia and the participating entities report their proportionate information on the basis of a cost-sharing plan. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

***Benefit Structures***

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

**Note 11-Pension Plan: (Continued)**

***Benefit Structures (Continued)***

- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
  
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

***Average Final Compensation and Service Retirement Multiplier***

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

**Note 11-Pension Plan: (Continued)**

***Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits***

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

***Contributions***

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The City's contractually required employer contribution rate for the year ended June 30, 2025 was 18.16% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the City were \$2,936,073 and \$2,850,250 for the years ended June 30, 2024 and June 30, 2023, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$57,207 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$57,999 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$5,720,651 for the year ended June 30, 2025.

***Net Pension Liability***

At June 30, 2025, the City reported a liability of \$15,966,137 for its proportionate share of the net pension liability. The City's net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. In order to allocate the net pension liability to all employers included in the plan, the City is required to determine its proportionate share of the net pension liability. Creditable compensation as of June 30, 2024 and 2023 was used as a basis for allocation to determine the City's proportionate share of the net pension liability. At June 30, 2024 and 2023, the City's proportion was 94.72% and 94.18%, respectively.

**Note 11-Pension Plan: (Continued)**

***Actuarial Assumptions - General Employees***

The total pension liability for General Employees in the City's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

**Mortality rates:**

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvements:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

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**Note 11-Pension Plan: (Continued)**

***Actuarial Assumptions - General Employees (Continued)***

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10-Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits***

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the City’s Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

**Note 11-Pension Plan: (Continued)**

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (Continued)***

Mortality rates: (Continued)

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvements:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Local Largest 10 Hazardous
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Note 11-Pension Plan: (Continued)*****Long-Term Expected Rate of Return***

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

\* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which is roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Note 11-Pension Plan: (Continued)**

***Discount Rate***

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate used was 100% of the actuarially determined contribution rate from the June 30, 2023 actuarial valuations. From July 1, 2024 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

***Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following presents the net pension liability of the City using the discount rate of 6.75%, as well as what the City’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
City's proportionate share of the VRS Retirement Plan Net Pension Liability	\$ 30,255,722	\$ 15,966,137	\$ 4,134,395

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2025, the City recognized pension expense of \$1,817,881. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 11-Pension Plan: (Continued)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)***

At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience \$	1,838,900	\$ -
Net difference between projected and actual earnings on pension plan investments	-	3,000,463
Change in proportion	118,039	82,102
Employer contributions subsequent to the measurement date	<u>2,936,073</u>	<u>-</u>
Total	<u>\$ 4,893,012</u>	<u>\$ 3,082,565</u>

\$2,936,073 reported as deferred outflows of resources related to pensions resulting from the City’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2026	\$ (1,260,377)
2027	1,289,264
2028	(536,335)
2029	(618,178)

***Pension Plan Data***

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report-pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

**Note 12-Other Postemployment Benefits-Health Insurance:**

The City administers a cost-sharing defined benefit healthcare plan, the City of Bristol OPEB Plan. Several entities participate in the defined benefit healthcare plan through the City of Bristol, Virginia and the participating entities report their proportionate information on the basis of a cost-sharing plan.

***Benefits Provided***

The Plan provides for participation by eligible retirees of the City, and their spouses, in the health insurance programs available to City employees. The Plan will provide retiring employees the option to continue health insurance offered by the City. An eligible City retiree may receive this benefit until the retiree is eligible to receive Medicare. To be eligible for this benefit a retiree must have 10 years of service with the City and the employee must be eligible to retire from the City under the Virginia Retirement System. The benefits, employee contributions and the employer contributions are governed by the City and can be amended through city Council action.

***Contributions***

The City does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the City Council. The amount paid by the City for OPEB as the benefits came due during the year ended June 30, 2025 was \$78,155.

***Total OPEB Liability***

The City’s total OPEB liability was measured as of July 1, 2024. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2024.

***Actuarial Assumptions***

The total OPEB liability in the July 1, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Healthcare Cost Trend Rates	6.25% for fiscal year end 2025, decreasing 0.25% per year to an ultimate rate of 5.00%
Salary Increases	2.50%
Discount Rate	4.09%

The mortality rates for active and retirees was calculated using the 2010 Amount-Weighted General Mortality Table -Employees/Retirees with MP-2021 Projection Scale Fully Generational as applicable by class of employee/retiree.

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

**Note 12-Other Postemployment Benefits-Health Insurance: (Continued)**

***Discount Rate***

The discount rate used when OPEB plan investments are insufficient to pay for future benefit payments is selected from the Municipal GO AA 20-year curve as of July 1, 2024. The final equivalent single discount rate used for this year’s valuation is 3.86% as of the end of the fiscal year with the expectation that the City will continue contributing the Actuarially Determined Contribution and paying the pay-go cost.

***Changes in Total OPEB Liability***

	<b>Primary Government</b>
	<b>Total OPEB Liability</b>
Balances at July 1, 2023	\$ 2,035,533
Changes for the year:	
Service cost	56,618
Interest	78,719
Difference between expected and actual experience	(10,345)
Benefit payments	(78,155)
Changes in assumptions	(21,349)
Change in proportionate share	(14,399)
Net changes	11,089
Balances at July 1, 2024	\$ 2,046,622

***Sensitivity of the Total OPEB Liability to Changes in the Discount Rate***

The following amounts present the total OPEB liability of the City, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.09%) or one percentage point higher (5.09%) than the current discount rate:

			Rate		
1% Decrease		Current Discount		1% Increase	
(3.09%)		(4.09%)		(5.09%)	
\$	2,230,208	\$	2,046,622	\$	1,881,282

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**Note 12-Other Postemployment Benefits-Health Insurance: (Continued)**

***Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates***

The following presents the total OPEB liability of the City, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

Rate		
1% Decrease	Healthcare Cost Trend	1% Increase
(5.25% for fiscal year end 2025, then decreasing to an ultimate rate of 4.00%)	(6.25% for fiscal year end 2025, then decreasing to an ultimate rate of 5.00%)	(7.25% for fiscal year end 2025, then decreasing to an ultimate rate of 6.00%)
\$ 1,880,436	\$ 2,046,622	\$ 2,239,049

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources***

For the year ended June 30, 2025, the City recognized OPEB expense in the amount of \$34,609. At June 30, 2025, the City reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 4,609	\$ 76,086
Change in assumptions	51,916	191,393
Contributions subsequent to the measurement date	78,155	-
<b>Total</b>	<b>\$ 134,680</b>	<b>\$ 267,479</b>

\$78,155 reported as deferred outflows of resources related to OPEB resulting from the City’s contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2026. Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future report periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (78,062)
2027	(65,364)
2028	(47,589)
2029	(15,517)
2030	(4,422)

**Note 12-Other Postemployment Benefits-Health Insurance: (Continued)**

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

**Note 13- Group Life Insurance (GLI) Plan (OPEB Plan):**

***Plan Description***

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI Plan OPEB, including eligibility, coverage and benefits is described below:

***Eligible Employees***

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

***Benefit Amounts***

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.

**Note 13- Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***Contributions***

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% x 60%) and the employer component was 0.47% (1.18% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025 was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Plan from the City were \$76,181 and \$84,676 for the years ended June 30, 2025 and June 30, 2024, respectively.

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB***

At June 30, 2025, the City reported a liability of \$681,555 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the City's proportion was 0.0611% as compared to 0.0598% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$(5,700). Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

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**Note 13- Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)***

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
	\$	\$
Differences between expected and actual experience	107,497	16,648
Changes in assumptions	3,885	33,776
Net difference between projected and actual earnings on OPEB plan investments	-	57,448
Change in proportionate share	13,281	56,795
Employer contributions subsequent to the measurement date	76,181	-
<b>Total</b>	<b>\$ 200,844</b>	<b>\$ 164,667</b>

\$76,181 reported as deferred outflows of resources related to the GLI OPEB resulting from the City’s contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (43,675)
2027	(1,750)
2028	(11,399)
2029	4,450
2030	12,370

***Actuarial Assumptions***

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

**Note 13- Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**Actuarial Assumptions (Continued)**

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

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**Note 13- Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**Actuarial Assumptions (Continued)**

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**Note 13- Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**Actuarial Assumptions (Continued)**

**Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees: (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**NET GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Insurance Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan is as follows (amounts expressed in thousands):

	<b>GLI OPEB Plan</b>
Total GLI OPEB Liability	\$ 4,196,055
Plan Fiduciary Net Position	3,080,133
GLI Net OPEB Liability (Asset)	<u>\$ 1,115,922</u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	73.41%

**Note 13- Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**NET GLI OPEB Liability (Continued)**

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

**Long-Term Expected Rate of Return**

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

\*The above allocation provides a one-year return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**Note 13- Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***Long-Term Expected Rate of Return (Continued)***

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

***Discount Rate***

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

***Sensitivity of the Employer’s Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate***

The following presents the employer’s proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
City's proportionate share of the GLI Plan Net OPEB Liability	\$ 1,059,905	\$ 681,555	\$ 375,897

***GLI Plan Fiduciary Net Position***

Detailed information about the GLI Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 14—Line of Duty Act (LODA) Program:**

***Plan Description***

The Virginia Retirement System (VRS) Line of Duty Act Program (LODA) was established pursuant to §9.1-400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The LODA Program provides death and health insurance benefits to eligible state employees and local government employees, including volunteers, who die or become disabled as a result of the performance of their duties as a public safety officer. In addition, health insurance benefits are provided to eligible survivors and family members. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System). Participating employers made contributions to the program beginning in FY 2012. The employer contributions are determined by the System's actuary using anticipated program costs and the number of covered individuals associated with all participating employers.

The specific information for LODA OPEB, including eligibility, coverage and benefits is described below:

***Eligible Employees***

All paid employees and volunteers in hazardous duty positions in Virginia localities as well as hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS) are automatically covered by the LODA Program. As required by statute, the Virginia Retirement System (the System) is responsible for managing the assets of the program.

***Benefit Amounts***

The LODA program death benefit is a one-time payment made to the beneficiary or beneficiaries of a covered individual. Amounts vary as follows: \$100,000 when a death occurs as the direct or proximate result of performing duty as of January 1, 2006, or after; \$25,000 when the cause of death is attributed to one of the applicable presumptions and occurred earlier than five years after the retirement date (the benefit will be \$75,000 for approved presumptive deaths occurring on or after January 1, 2025); or an additional \$20,000 benefit is payable when certain members of the National Guard and U.S. military reserves are killed in action in any armed conflict on or after October 7, 2001.

The LODA program also provides health insurance benefits. The health insurance benefits are managed through the Virginia Department of Human Resource Management (DHRM). The health benefits are modeled after the State Employee Health Benefits Program plans and provide consistent, premium-free continued health plan coverage for LODA-eligible disabled individuals, survivors and family members.

**Note 14—Line of Duty Act (LODA) Program: (Continued)**

**Contributions**

The contribution requirements for the LODA Program are governed by §9.1-400.1 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies by the Virginia General Assembly. Each employer’s contractually required employer contribution rate for the LODA Program for the year ended June 30, 2025 was \$1,015 per covered full-time-equivalent employee. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023 and represents the pay-as-you-go funding rate and not the full actuarial cost of the benefits under the program. The actuarially determined pay-as-you-go rate was expected to finance the costs and related expenses of benefits payable during the year. Contributions to the LODA Program from the entity were \$143,115 and \$120,143 for the years ended June 30, 2025 and June 30, 2024, respectively.

**LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB**

At June 30, 2025, the entity reported a liability of \$3,136,710 for its proportionate share of the Net LODA OPEB Liability. The Net LODA OPEB Liability was measured as of June 30, 2024 and the total LODA OPEB liability used to calculate the Net LODA OPEB Liability was determined by an actuarial valuation as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The entity’s proportion of the Net LODA OPEB Liability was based on the entity’s actuarially determined pay-as-you-go employer contributions to the LODA OPEB plan for the year ended June 30, 2024 relative to the total of the actuarially determined pay-as-you-go employer contributions for all participating employers. At June 30, 2024, the entity’s proportion was 0.7970% as compared to 0.7039% at June 30, 2023.

For the year ended June 30, 2025, the entity recognized LODA OPEB expense of \$348,129. Since there was a change in proportionate share between measurement dates, a portion of the LODA OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the entity reported deferred outflows of resources and deferred inflows of resources related to the LODA OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 109,138	\$ 766,204
Net difference between projected and actual earnings on LODA OPEB plan investments	-	10,369
Change in assumptions	578,223	631,748
Change in proportion	503,080	773,461
Employer contributions subsequent to the measurement date	143,115	-
Total	\$ 1,333,556	\$ 2,181,782

**Note 14—Line of Duty Act (LODA) Program: (Continued)**

***LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB (Continued)***

\$143,115 reported as deferred outflows of resources related to the LODA OPEB resulting from the entity’s contributions subsequent to the measurement date will be recognized as a reduction of the Net LODA OPEB Liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the LODA OPEB will be recognized in LODA OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (100,037)
2027	(88,041)
2028	(100,993)
2029	(129,117)
2030	(157,023)
Thereafter	(416,130)

***Actuarial Assumptions***

The total LODA OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

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**Note 14—Line of Duty Act (LODA) Program: (Continued)**

**Actuarial Assumptions (Continued)**

Inflation	2.50%
Salary increases, including inflation:	
Locality employees	N/A
Medical cost trend rates assumption:	
Under age 65	7.25%-4.25%
Ages 65 and older	6.50%-4.25%
Year of ultimate trend rate:	
Under age 65	Fiscal year ended 2034
Ages 65 and older	Fiscal year ended 2034
Investment rate of return	3.97%, including inflation*

\*Since LODA is funded on a current-disbursement basis, the assumed annual rate of return of 3.97% was used since it approximates the risk-free rate of return.

**Mortality Rates - Non-Largest Ten Locality Employers with Public Safety Employees**

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

**Note 14—Line of Duty Act (LODA) Program: (Continued)**

**Mortality Rates - Non-Largest Ten Locality Employers with Public Safety Employees (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change

**Net LODA OPEB Liability**

The net OPEB liability (NOL) for the LODA Program represents the program’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the LODA Program are as follows (amounts expressed in thousands):

	<b><u>LODA Program</u></b>
Total LODA OPEB Liability	\$ 398,395
Plan Fiduciary Net Position	4,841
LODA Net OPEB Liability (Asset)	<u>\$ 393,554</u>
Plan Fiduciary Net Position as a Percentage of the Total LODA OPEB Liability	1.22%

The total LODA OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

**Note 14—Line of Duty Act (LODA) Program: (Continued)**

***Long-Term Expected Rate of Return***

The long-term expected rate of return on LODA OPEB Program’s investments was set at 3.97% for this valuation. Since LODA is funded on a current-disbursement basis, it is not able to use the VRS Pooled Investments’ 6.75% assumption. Instead, the assumed annual rate of return of 3.97% was used since it approximates the risk-free rate of return. This Single Equivalent Interest Rate (SEIR) is the applicable municipal bond index rate based on the Fidelity Fixed Income General Obligation 20-year Municipal Bond Index as of the measurement date of June 30, 2024.

***Discount Rate***

The discount rate used to measure the total LODA OPEB liability was 3.97%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made per the VRS Statutes and that they will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by participating employers to the LODA OPEB Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly.

***Sensitivity of the Covered Employer’s Proportionate Share of the Net LODA OPEB Liability to Changes in the Discount Rate***

The following presents the covered employer’s proportionate share of the net LODA OPEB liability using the discount rate of 3.97%, as well as what the covered employer’s proportionate share of the net LODA OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.97%) or one percentage point higher (4.97%) than the current rate:

	Discount Rate		
	1% Decrease (2.97%)	Current (3.97%)	1% Increase (4.97%)
City's proportionate share of the total LODA Net OPEB Liability	\$ 3,477,287	\$ 3,136,710	\$ 2,843,852

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**Note 14—Line of Duty Act (LODA) Program: (Continued)**

***Sensitivity of the Covered Employer’s Proportionate Share of the Net LODA OPEB Liability to Changes in the Health Care Trend Rate***

Because the LODA Program contains a provision for the payment of health insurance premiums, the liabilities are also impacted by the health care trend rates. The following presents the covered employer’s proportionate share of the net LODA OPEB liability using the health care trend rate of 7.25% decreasing to 4.25%, as well as what the covered employer’s proportionate share of the net LODA OPEB liability would be if it were calculated using a health care trend rate that is one percentage point lower (6.25% decreasing to 3.25%) or one percentage point higher (8.25% decreasing to 5.25%) than the current rate:

	Health Care Trend Rates		
	1% Decrease (6.25% decreasing to 3.25%)	Current (7.25% decreasing to 4.25%)	1% Increase (8.25% decreasing to 5.25%)
City’s proportionate share of the total LODA Net OPEB Liability	\$ 2,672,060	\$ 3,136,710	\$ 3,706,842

***LODA OPEB Fiduciary Net Position***

Detailed information about the LODA Program Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 15—Summary of OPEB Plans:**

	Primary Government			
	Deferred Outflows	Deferred Inflows	Net OPEB Liability	OPEB Expense
City Stand-Alone Plan (Note 12)	\$ 134,680	\$ 267,479	\$ 2,046,622	\$ 34,609
VRS OPEB Plans:				
Group Life Insurance Plan (Note 13)	200,844	164,667	681,555	(5,700)
Line of Duty Act Program (Note 14)	1,333,556	2,181,782	3,136,710	348,129
Totals	<u>\$ 1,669,080</u>	<u>\$ 2,613,928</u>	<u>\$ 5,864,887</u>	<u>\$ 377,038</u>

CITY OF BRISTOL, VIRGINIA

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 16-Capital Assets:**

Capital asset activity for the year ended June 30, 2025 was as follows:

Primary Government:

	Beginning Balance	Increases	Decreases	Transfer Out - Tenancy in Common/ To Other Funds	Ending Balance
Governmental Activities:					
Capital assets, not being depreciated/amortized:					
Land	\$ 18,437,063	\$ -	\$ -	\$ -	\$ 18,437,063
Construction in progress	22,282,748	3,044,724	(22,428,545)	-	2,898,927
Total capital assets not being depreciated/amortized	<u>\$ 40,719,811</u>	<u>\$ 3,044,724</u>	<u>\$ (22,428,545)</u>	<u>\$ -</u>	<u>\$ 21,335,990</u>
Capital assets, being depreciated/amortized:					
Buildings and improvements	\$ 17,218,228	\$ 26,308,845	\$ -	\$ (562,500)	\$ 42,964,573
Lease buildings and improvements	1,747,507	-	-	-	1,747,507
Land development costs	480,000	-	-	-	480,000
Lease plant	50,173	-	-	-	50,173
Infrastructure	125,895,280	-	-	-	125,895,280
Library assets	7,197,901	-	-	-	7,197,901
Machinery and equipment	22,134,556	906,787	(723,972)	-	22,317,371
Lease machinery and equipment	1,755,498	-	-	-	1,755,498
Total capital assets being depreciated/amortized	<u>\$ 176,479,143</u>	<u>\$ 27,215,632</u>	<u>\$ (723,972)</u>	<u>\$ (562,500)</u>	<u>\$ 202,408,303</u>
Accumulated depreciation/amortization:					
Buildings and improvements	\$ (11,374,205)	\$ (3,641,122)	\$ -	\$ 562,500	\$ (14,452,827)
Lease buildings and improvements	(524,874)	(174,799)	-	-	(699,673)
Land development costs	(480,000)	-	-	-	(480,000)
Lease plant	(15,070)	(5,019)	-	-	(20,089)
Infrastructure	(80,616,466)	(2,420,277)	-	-	(83,036,743)
Library assets	(3,459,918)	(97,947)	-	-	(3,557,865)
Machinery and equipment	(16,193,353)	(1,320,453)	641,506	-	(16,872,300)
Lease machinery and equipment	(655,577)	(254,997)	-	-	(910,574)
Total accumulated depreciation/amortization	<u>\$ (113,319,463)</u>	<u>\$ (7,914,614)</u>	<u>\$ 641,506</u>	<u>\$ 562,500</u>	<u>\$ (120,030,071)</u>
Total capital assets being depreciated/amortized, net	<u>\$ 63,159,680</u>	<u>\$ 19,301,018</u>	<u>\$ (82,466)</u>	<u>\$ -</u>	<u>\$ 82,378,232</u>
Governmental activities capital assets, net	<u>\$ 103,879,491</u>	<u>\$ 22,345,742</u>	<u>\$ (22,511,011)</u>	<u>\$ -</u>	<u>\$ 103,714,222</u>

Increases include a transfer of assets from the Component Unit School Board with a net book value of \$1,096,646 (cost of \$3,748,156 and accumulated depreciation of \$2,651,510).

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 16-Capital Assets: (Continued)**

Primary Government: (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type Activities (Transit Fund):				
Capital assets, being depreciated:				
Buildings and improvements	\$ 410,889	\$ -	\$ -	\$ 410,889
Machinery and equipment	549,790	318,544	(70,670)	797,664
Total capital assets being depreciated	<u>\$ 960,679</u>	<u>\$ 318,544</u>	<u>\$ (70,670)</u>	<u>\$ 1,208,553</u>
Accumulated depreciation:				
Buildings and improvements	\$ (314,888)	\$ (7,204)	\$ -	\$ (322,092)
Machinery and equipment	(309,821)	(57,932)	63,600	(304,153)
Total accumulated depreciation	<u>\$ (624,709)</u>	<u>\$ (65,136)</u>	<u>\$ 63,600</u>	<u>\$ (626,245)</u>
Total capital assets being depreciated, net	<u>\$ 335,970</u>	<u>\$ 253,408</u>	<u>\$ (7,070)</u>	<u>\$ 582,308</u>
Business-type activities (Transit Fund) capital assets, net	<u>\$ 335,970</u>	<u>\$ 253,408</u>	<u>\$ (7,070)</u>	<u>\$ 582,308</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government administration	\$ 371,311
Judicial administration	101,486
Public safety	945,376
Public works	2,970,882
Health and welfare	28,561
Education	645,757
Parks, recreation, and cultural	199,731
Total depreciation/amortization expense- governmental activities	<u>\$ 5,263,104</u>
Business type activities:	
Transit Fund	<u>\$ 65,136</u>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2025

**Note 16-Capital Assets: (Continued)**

Capital asset activity for the Industrial Development Authority for the year ended June 30, 2025 was as follows:

Discretely Presented Component Unit-Industrial Development Authority:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-type Activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 641,126	\$ -	\$ -	\$ 641,126
Total capital assets not being depreciated	<u>\$ 641,126</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 641,126</u>
Capital assets, being depreciated:				
Public Domain Infrastructure	\$ 16,516,926	\$ -	\$ -	\$ 16,516,926
Total capital assets being depreciated	<u>\$ 16,516,926</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 16,516,926</u>
Accumulated depreciation:				
Public Domain Infrastructure	\$ (3,964,056)	\$ (660,676)	\$ -	\$ (4,624,732)
Total accumulated depreciation	<u>\$ (3,964,056)</u>	<u>\$ (660,676)</u>	<u>\$ -</u>	<u>\$ (4,624,732)</u>
Total capital assets being depreciated, net	<u>\$ 12,552,870</u>	<u>\$ (660,676)</u>	<u>\$ -</u>	<u>\$ 11,892,194</u>
Business-type activities capital assets, net	<u>\$ 13,193,996</u>	<u>\$ (660,676)</u>	<u>\$ -</u>	<u>\$ 12,533,320</u>

**Note 17-Landfill Closure and Postclosure Care Costs:**

The City owns two closed landfills, compost and baling facilities, and a tire shredder. One landfill has been out of operation for several years and is referred to as the old landfill, permit #498. The other, formerly a quarry, began operations in 1998 and is referred to as the quarry bale-fill, permit #588.

State and federal laws and regulations require that the City place a final cover on its landfill sites and perform certain maintenance and monitoring functions at the landfill sites for a minimum of thirty years after closure. In addition to operating expenses related to current activities of the landfill sites, an expense provision and related liability are being recognized based on the future closure and postclosure care costs that will be incurred near or after the date the landfills no longer accept waste.

In December 2020, the landfill associated with permit #588 began having odor issues. Throughout 2021, the City implemented recommendations from its consultants, engineers, and the Virginia Department of Environmental Quality (DEQ) to remediate the problem. In early 2022, the Director of DEQ viewed the City of Bristol's landfill. The director suggested that DEQ convene an expert panel to make recommendations on resolving the landfill odor issue. In late March 2022, the panel convened and issued its recommendations on April 25, 2022.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 17-Landfill Closure and Postclosure Care Costs: (Continued)**

Part of the recommendations were for the City to discontinue the acceptance of waste at the landfill due to the incompatibility of operations with the necessary odor mitigation remedial strategy. The City discontinued accepting waste on September 9, 2022 in order to comply with the recommendations of the expert panel report and a preliminary injunction that was issued by the federal court.

The estimated landfill postclosure care cost liability for the old closed landfill (permit #498) is \$5,247,908 as of June 30, 2025, which is estimated at 100% of capacity. The estimated liability for landfill closure and postclosure care costs for the quarry bale-fill (permit #588) is \$79,070,270 as of June 30, 2025, which is estimated at 100% of capacity since the landfill stopped accepting waste. A reconciliation of this amount is provided below:

Closure costs	\$ 16,572,942
Postclosure costs	43,130,445
Additional project costs:	
Gas collection system phase II	4,180,910
EVOH liner	5,218,432
Stormwater management	2,931,950
Benzene removal	7,035,591
	<u>\$ 79,070,270</u>

The estimated liability from landfill closure and postclosure care costs of the compost facility and tire shredder as of June 30, 2025 are \$367,444 and \$34,673, respectively. These are estimated at 100% as the facilities are no longer in service.

The estimated liability to close the solid waste transfer/baling facility is \$62,837 at June 30, 2025, which is estimated at 100%.

The estimated total current cost of the landfill closure and postclosure care (\$84,783,132) is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfills and related facilities were acquired as of June 30, 2025. However, the actual costs of closure will be paid out at the time of closure of each facility and postclosure will be paid out in the thirty years following the closure of each facility. The actual costs of closure and postclosure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations.

Federal and state regulations require owners of permitted solid waste landfills to provide financial assurance to assure that funds are available to properly close the facility to protect human health and the environment. The City has historically demonstrated financial assurance requirements for closure, post-closure care, and corrective action costs through the submission of a Local Government Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VA C20-70 of the Virginia Administrative Code.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2025

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**Note 18-Risk Management:**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets, errors and omission; and natural disasters for which the government carries insurances. The City is a member of the Virginia Association of Counties Group Self Insurance Association (Association) for workers compensation, property and liability coverage. Each Association member jointly and severally agrees to assume, pay, and discharge any liability. Association contributions and assessment are based upon classifications and rates into a designated cash reserve fund out of which expenses of the Association and claims awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Association may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The City carries commercial insurance for all other risks of losses. Settled claims from these risks have not exceed commercial coverage in any of the last three years.

**Note 19-Contingent Liabilities:**

Federal programs in which the City and its component units participate were audited in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Pursuant to the provisions of this circular all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests, which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

**Note 20-Surety Bonds:**

Primary Government:

Fidelity & Deposit Company of Maryland-Surety:	
Kelly L. Flannagan, Clerk of Circuit Court	\$ 645,000
Angel Britt, Treasurer	500,000
Cloe-Eva Barker, Commissioner of Revenue	3,000
Tyrone Foster, Sheriff	30,000

*The remainder of this page is left blank intentionally.*

**Note 21-Commitments and Contingencies:**

City Payments

The City has agreed to make the City Payments to the Industrial Development Authority of the City of Bristol, Virginia (the “Authority”), or to UMB Bank, n.a. (the “Trustee”) as the Authority’s assignee, in accordance with the Financing Agreement, dated as of December 1, 2014 (the “Financing Agreement”), between the City and the Authority. The City Payments are determined pursuant to the Financing Agreement and the Indenture of Trust, dated as of December 1, 2014 (the “Indenture”), between the Authority and the Trustee, to be in amounts sufficient to pay (i) principal of and interest on the 2014A Bonds as such amounts come due and to replenish the debt service reserve account for the 2014A Bonds, in each case to the extent Sales Tax Revenues Payments, Additional Tax Revenues Payments available for such purpose, and Guaranteed Payments (as each of such capitalized terms is defined in the Indenture) are insufficient for such purpose, and (ii) Administrative Expenses (as defined in the Indenture) after taking into account Additional Tax Revenues Payments available for such purpose. The City Payments are subject to appropriation by City Council but are payable from general revenues of the City and are not limited to any revenue source. The Financing Agreement provides that as long as the 2014A Bonds are outstanding, the City Manager, or other City officer charged with responsibility for preparing the City’s budget, will include in the budget for each fiscal year a request for an amount sufficient to pay the City Payments expected to become due in such fiscal year. The City made no payments during the fiscal year 2025.

Outstanding Construction Projects

The City was involved in major construction projects during the fiscal year as presented below:

Project	Contract Amount	Contract Amount Outstanding at June 30, 2025
Lee Highway Widening - Phase 1B	\$ 6,166,368	\$ 4,379,131

*The remainder of this page is left blank intentionally.*

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 22-Fund Balance:**

<u>Governmental Funds:</u>	<u>General Fund</u>
Nonspendable:	
Inventories	\$ 132,727
Prepaid items	1,697,500
Total nonspendable balances	<u>\$ 1,830,227</u>
Restricted:	
Federal Sharing	\$ 128,390
Asset Forfeiture	113,590
Capital Projects	9,858,092
Opioid settlement fund	56,778
Total restricted balances	<u>\$10,156,850</u>
Committed:	
Reserve	\$ 1,671,089
Debt Service Reserve	3,537,202
Total Committed	<u>\$ 5,208,291</u>

**Note 23-Litigation:**

As of June 30, 2025, there were no matters of litigation involving the City which would materially affect the City's financial position should a court decision on pending matters not be favorable.

**Note 24-Tax Abatement and Economic Incentives:**

GASB Statement 77, Tax Abatement Disclosures, requires governments that enter into tax abatement agreements to disclose information about the agreements.

The City and the IDA have entered into performance agreements with certain business as economic incentives. All taxes are paid by the business and then verified by the City. Once that verification has occurred, an agreed upon percentage of the tax may be rebated back to the business per the performance agreement.

**The following list provides details of each agreement the City had as of June 30, 2025:**

CBH Bristol, LLC-The City has an agreement to pay as a Tourism Zone Incentive an amount equal to 1% of the local sales tax collected by the City and 1% of sales tax remitted to the City by the Commonwealth of Virginia. The payments are to be applied to the payment of principal and interest on the qualified gap financing for the project. The Tourism Zone Incentive allocation shall continue until the sooner of 20 years from the date of the first quarterly allocation or when the gap financing loan is satisfied. The Tourism Zone Incentive maximum amount, made up of state and local revenues, is \$1,767,261. At June 30, the City's maximum remaining liability was \$1,234,900. These payments flow through the Industrial Development Authority for the City of Bristol, Virginia.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
JUNE 30, 2025

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**Note 24-Tax Abatement and Economic Incentives: (Continued)**

K-VA-T Food Stores, Inc. -0.5% of total sales once the renter of property provides information. No information has been provided to the City at this time. The City's total liability per the agreement is \$100,000. These payments flow through the Industrial Development Authority for the City of Bristol, Virginia. This incentive does not expire.

Burger Bar, LLC - 3.5% of total food sales, for a maximum of \$26,000. The agreement is dated 07/14/2015 and expires 10 years from the opening date, or 10/1/2025. These payments flow through the Industrial Development Authority for the City of Bristol, Virginia. The City's maximum remaining liability at June 30, was \$15,709.

Infinity Venture Group LLC- 50% of total reported meal and alcohol taxes, for a maximum of \$30,000. The agreement is dated 11/28/2023 and expires 2 years from the opening date, or July 2026. These payments flow through the Industrial Development Authority for the City of Bristol, Virginia. The City's maximum remaining liability at June 30, was \$12,089.

S & D Hotel, LLC - 50% of total reported gross occupancy taxes, for a maximum of \$600,000. The agreement is dated 12/21/2023 and expires 4 years once fully open and operational. These payments flow through the Industrial Development Authority for the City of Bristol, Virginia. The City's maximum remaining liability at June 30, was \$600,000.

The French Magnolia, LLC - 50% of total reported meal and alcohol taxes, for a maximum of \$100,000. The agreement is dated 08/28/2024 and expires 2 years from the commencement of the agreement. These payments flow through the Industrial Development Authority for the City of Bristol, Virginia. The French Magnolia, LLC closed in July of 2025. The City's maximum remaining liability at June 30, was \$81,606. Due to the closing of The French Magnolia, LLC, it is unlikely that any payments beyond June 30, 2025 will be made.

**The following list provides details of each agreement the IDA had as of June 30, 2025:**

Lowe's Home Center - 3% of total reported annual sales, shall not exceed 50% of the amount actually received by the City. Total per agreement dated 03/31/2014 is \$12,000,000. IDA liability at June 30, was \$8,368,223.

**Note 25 - Going Concern:**

The Component-Unit IDA is currently in arrears on debt service payments totaling \$156,625 related to their 2014B revenue bond. In addition, the IDA has deficit net position. The IDA does not have sufficient funds available to make upcoming debt payments and the underlying revenue stream generated from the Falls project has been declining over the last several years. Management is working with the City to determine other revenue streams that might be available and is continuing to make payments as resources are available. Until a revenue source is secured, expenses are reduced to make funds available for debt service payments, or the underlying debt is restructured, the IDA will continue as a going concern.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 26 - Adoption of Accounting Principle:**

During the current year, the City implemented GASB Statement No. 101, *Compensated Absences*. In addition to the value of unused annual, sick, and compensation leave owed to employees upon separation of employment, the City now recognizes an estimated amount of annual, sick, and compensation leave earned as of year-end that will be used by employees as time off in future years as part of the liability for compensated absences. The change in accounting principle resulted in the restatement of net position as noted in Note 27.

**Note 27 - Restatement of Beginning Balances:**

The change in account principle described above and correction of interest payable resulted in the following restatement of net position:

	Governmental Activities	Business-Type Activities	Total Government-wide	Transit Fund
Net position, as reported, June 30, 2024	\$ (98,180,789)	\$ 692,903	\$ (97,487,886)	\$ 692,903
Restatements:				
GASB 101 implementation	(2,181,164)	(16,981)	(2,198,145)	(16,981)
Correction of interest payable	(1,408,840)	-	(1,408,840)	-
Net position, as restated, June 30, 2024	<u>\$ (101,770,793)</u>	<u>\$ 675,922</u>	<u>\$ (101,094,871)</u>	<u>\$ 675,922</u>

**Note 28-Subsequent Events:**

The City of Bristol, Virginia directed U.S. Bank Trust Company, National Association, as its paying agent, to issue on September 8, 2025 a Conditional Notice of Redemption for its General Obligation Bond Anticipation Notes, Series 2023 (“BANs”), notifying bondholders of its intent to optionally redeem the BANs on October 8, 2025 (the “Redemption Date”). Upon providing the minimum 30-day notice, the BANs were callable at a redemption price equal to 100% of the outstanding principal amount of \$30,710,000 plus accrued interest in the amount of \$157,815.28 to the Redemption Date. The City redeemed the BANs in full on the Redemption Date.

On October 17, 2025 the City of Bristol, Virginia closed on a lease purchase agreement with Cogent Bank to finance the purchase of a 2025 Pierce Saber pumper truck at a rate not to exceed 4.61% per annum, in arrears. The total cost of the equipment is \$916,095 and the anticipated delivery date of the equipment is November 2025. Payments will begin in July 2026 and the final maturity date is July 15, 2035.

**Note 29-Upcoming Pronouncements:**

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital asset note disclosures by major class of underlying asset. It also requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Implementation Guide No. 2025-1, *Implementation Guidance Update—2025*, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

## **Required Supplementary Information**

City of Bristol, Virginia  
General Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  
For the Year Ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget -
	Original	Final		Positive (Negative)
<b>REVENUES</b>				
General property taxes	\$ 21,338,100	\$ 21,338,100	\$ 23,137,194	\$ 1,799,094
Other local taxes	25,176,370	24,440,820	27,331,182	2,890,362
Permits, privilege fees, and regulatory licenses	172,950	172,950	218,908	45,958
Fines and forfeitures	232,700	232,700	234,390	1,690
Revenue from the use of money and property	1,006,970	1,006,967	2,359,913	1,352,946
Charges for services	4,667,780	4,772,251	4,998,586	226,335
Miscellaneous	698,400	759,959	1,125,152	365,193
Recovered costs	386,200	490,479	455,295	(35,184)
Intergovernmental	29,338,891	31,607,440	39,968,256	8,360,816
Total revenues	\$ 83,018,361	\$ 84,821,666	\$ 99,828,876	\$ 15,007,210
<b>EXPENDITURES</b>				
Current:				
General government administration	\$ 5,381,914	\$ 6,294,945	\$ 5,337,059	\$ 957,886
Judicial administration	2,465,847	2,574,526	2,308,199	266,327
Public safety	20,499,574	20,315,276	18,577,010	1,738,266
Public works	21,658,353	25,912,338	14,283,146	11,629,192
Health and welfare	11,135,583	11,135,583	10,027,197	1,108,386
Education	7,784,012	8,566,146	8,566,146	-
Parks, recreation, and cultural	3,337,994	3,561,833	3,178,751	383,082
Community development	4,987,679	5,141,066	4,564,076	576,990
Capital projects	9,261,086	9,261,086	3,046,914	6,214,172
Debt service:				
Principal retirement	5,208,194	5,208,194	5,159,101	49,093
Interest and other fiscal charges*	5,299,836	5,274,836	6,308,368	(1,033,532)
Total expenditures	\$ 97,020,072	\$ 103,245,829	\$ 81,355,967	\$ 21,889,862
Excess (deficiency) of revenues over (under) expenditures	\$ (14,001,711)	\$ (18,424,163)	\$ 18,472,909	\$ 36,897,072
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	\$ (68,583)	\$ (68,583)	\$ (277)	\$ 68,306
Sale of capital assets	615,000	689,039	117,308	(571,731)
Total other financing sources (uses)	\$ 546,417	\$ 620,456	\$ 117,031	\$ (503,425)
Net change in fund balances	\$ (13,455,294)	\$ (17,803,707)	\$ 18,589,940	\$ 36,393,647
Fund balances - beginning	13,455,294	17,803,707	53,155,148	35,351,441
Fund balances - ending	\$ -	\$ -	\$ 71,745,088	\$ 71,745,088

Note: GAAP serves as the budgetary basis of accounting

\* Interest cost related to School Lease Revenue Bond of \$1,146,919 not subject to appropriation.

City of Bristol, Virginia  
 Schedule of Employer's Proportionate Share of the Net Pension Liability  
 For the Measurement Dates of June 30, 2015 through June 30, 2024

Date (1)	Proportion of the Net Pension Liability (NPL) (2)	Proportionate Share of the NPL (3)	Covered Payroll (4)	Proportionate Share of the NPL as a Percentage of Covered Payroll (3)/(4) (5)	Pension Plan's Fiduciary Net Position as a Percentage of Total Pension Liability (6)
<b>Primary Government</b>					
2024	94.72%	\$ 15,966,137	\$ 15,680,668	101.82%	87.38%
2023	94.18%	16,599,301	14,057,174	118.08%	86.25%
2022	94.50%	15,470,342	13,391,423	115.52%	86.84%
2021	94.69%	10,951,835	13,764,275	79.57%	90.69%
2020	95.31%	26,121,425	13,972,911	186.94%	77.03%
2019	94.99%	22,025,419	13,159,678	167.37%	80.26%
2018	95.78%	19,394,748	13,066,288	148.43%	82.04%
2017	95.30%	21,259,745	11,952,424	177.87%	80.17%
2016	95.98%	24,978,175	13,791,202	181.12%	76.40%
2015	95.98%	20,330,242	13,183,487	154.21%	80.41%

City of Bristol, Virginia  
 Schedule of Employer Contributions - Pension Plan  
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)*	Contributions in Relation to Contractually Required Contribution (2)*	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2025	\$ 2,936,073	\$ 2,936,073	\$ -	\$ 16,167,805	18.16%
2024	2,850,250	2,850,250	-	15,680,668	18.18%
2023	2,565,612	2,565,612	-	14,057,174	18.25%
2022	2,403,975	2,403,975	-	13,391,423	17.95%
2021	2,448,653	2,448,653	-	13,764,275	17.79%
2020	2,348,731	2,348,731	-	13,972,911	16.81%
2019	2,144,623	2,144,623	-	13,159,678	16.30%
2018	2,214,065	1,961,818	252,247	13,066,288	15.01%
2017	2,323,691	2,075,925	247,766	11,952,424	17.37%
2016	2,471,383	1,977,658	493,725	13,791,202	14.34%

\*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

City of Bristol, Virginia  
Notes to Required Supplementary Information - Pension Plan  
For the Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023, valuations were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

City of Bristol, Virginia  
 Schedule of Changes in Total OPEB Liability and Related Ratios  
 Primary Government  
 For the Measurement Dates of July 1, 2017 through July 1, 2024

	2024	2023	2022	2021	2020	2019	2018	2017
<b>Total OPEB liability</b>								
Service cost	\$ 56,618	\$ 55,885	\$ 93,839	\$ 83,632	\$ 70,823	\$ 65,638	\$ 100,569	\$ 98,173
Interest	78,719	75,302	46,494	57,550	78,587	91,950	111,200	106,027
Changes in assumptions	(21,349)	(28,132)	(345,492)	110,660	138,048	109,429	(110,338)	-
Differences between expected and actual experience	(10,345)	(42,624)	(4,631)	14,836	(283,103)	(168,797)	(573,910)	-
Benefit payments	(78,155)	(16,955)	(258,836)	(147,892)	(200,444)	(52,150)	(59,862)	(59,861)
Change in proportionate share	(14,399)	11,357	(6,730)	(4,527)	(8,218)	(20,787)	(26)	-
<b>Net change in total OPEB liability</b>	\$ 11,089	\$ 54,833	\$ (475,356)	\$ 114,259	\$ (204,307)	\$ 25,283	\$ (532,367)	\$ 144,339
<b>Total OPEB liability - beginning</b>	<u>2,035,533</u>	<u>1,980,700</u>	<u>2,456,056</u>	<u>2,341,797</u>	<u>2,546,104</u>	<u>2,520,821</u>	<u>3,053,138</u>	<u>2,908,799</u>
<b>Total OPEB liability - ending</b>	<u>\$ 2,046,622</u>	<u>\$ 2,035,533</u>	<u>\$ 1,980,700</u>	<u>\$ 2,456,056</u>	<u>\$ 2,341,797</u>	<u>\$ 2,546,104</u>	<u>\$ 2,520,771</u>	<u>\$ 3,053,138</u>
<b>Covered - employee payroll</b>	\$ 15,122,205	\$ 13,705,132	\$ 13,626,998	\$ 12,588,533	\$ 11,593,064	\$ 11,727,338	\$ 11,804,180	\$ 11,843,411
<b>City's total OPEB liability (asset) as a percentage of covered - employee payroll</b>	13.53%	14.85%	14.54%	19.51%	20.20%	21.71%	21.35%	25.78%

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

**City of Bristol, Virginia**  
**Notes to Required Supplementary Information - City OPEB**  
**For the Year Ended June 30, 2025**

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Valuation Date: 7/1/2024  
 Measurement Date: 7/1/2024

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

*Methods and assumptions used to determine OPEB liability:*

Actuarial Cost Method	Entry age actuarial cost method
Discount Rate	4.09%
Healthcare Trend Rate	6.25% for fiscal year end 2025, decreasing 0.25% per year to an ultimate rate of 5.00%
Salary Increase Rates	2.50%
Mortality Rates	The mortality rates for active and retirees was calculated using the 2010 Amount-Weighted General Mortality Table - Employees/Retirees with MP-2021 Projection Scale Fully Generational as applicable by class of employee/retiree.

City of Bristol, Virginia  
 Schedule of City's Share of Net OPEB Liability  
 Group Life Insurance (GLI) Plan  
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
2024	0.0611% \$	681,555 \$	15,680,668	4.35%	73.41%
2023	0.0598%	716,562	14,057,174	5.10%	69.30%
2022	0.0624%	751,564	13,577,121	5.54%	67.21%
2021	0.0669%	777,832	13,793,818	5.64%	67.45%
2020	0.0712%	1,133,225	13,976,153	8.11%	52.64%
2019	0.0701%	1,083,407	13,051,231	8.30%	52.00%
2018	0.0721%	1,048,785	13,132,182	7.99%	51.22%
2017	0.0779%	1,116,904	13,684,481	8.16%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

City of Bristol, Virginia  
 Schedule of Employer Contributions  
 Group Life Insurance (GLI) Plan  
 For the Years Ended June 30, 2016 through June 30, 2025

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Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2025	\$ 76,181	\$ 76,181	\$ -	16,208,647	0.47%
2024	84,676	84,676	-	15,680,668	0.54%
2023	76,004	76,004	-	14,057,174	0.54%
2022	73,317	73,317	-	13,577,121	0.54%
2021	74,486	74,486	-	13,793,818	0.54%
2020	72,676	72,676	-	13,976,153	0.52%
2019	67,864	67,864	-	13,051,231	0.52%
2018	68,287	68,287	-	13,132,182	0.52%
2017	71,160	71,160	-	13,684,481	0.52%
2016	68,971	68,971	-	14,368,829	0.48%

City of Bristol, Virginia  
Notes to Required Supplementary Information  
Group Life Insurance (GLI) Plan  
For the Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

City of Bristol, Virginia  
 Schedule of Employer's Share of Net LODA OPEB Liability  
 Line of Duty Act (LODA) Program  
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net LODA OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) (3)	Covered- Employee Payroll * (4)	Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) as a Percentage of its Covered-Employee Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total LODA OPEB Liability (6)
2024	0.7970% \$	3,136,710	N/A	N/A	1.22%
2023	0.7039%	2,821,929	N/A	N/A	1.31%
2022	0.9234%	3,494,468	N/A	N/A	1.87%
2021	0.8753%	3,859,999	N/A	N/A	1.68%
2020	0.8855%	3,708,443	N/A	N/A	1.02%
2019	0.9019%	3,235,713	N/A	N/A	0.79%
2018	0.9055%	2,839,000	N/A	N/A	0.60%
2017	0.9088%	2,389,000	N/A	N/A	1.30%

\*The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of the employees in the OPEB plan.

Schedule is intended to show information for 10 years. Information prior to 2017 valuation is not available. However, additional years will be included as they become available.

City of Bristol, Virginia  
 Schedule of Employer Contributions  
 Line of Duty Act (LODA) Program  
 For the Years Ended June 30, 2017 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Covered- Employee Payroll * (4)	Contributions as a % of Covered - Employee Payroll (5)
2025	\$ 143,115	\$ 143,115	\$ -	N/A	N/A
2024	120,143	120,143	-	N/A	N/A
2023	93,412	93,412	-	N/A	N/A
2022	127,169	127,169	-	N/A	N/A
2021	120,508	120,508	-	N/A	N/A
2020	120,334	120,334	-	N/A	N/A
2019	121,039	121,039	-	N/A	N/A
2018	96,453	96,453	-	N/A	N/A
2017	98,013	98,013	-	N/A	N/A

\*The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of employees in the OPEB plan. However, when volunteers and part-time employees make up a significant percentage of the employer's members in the plan, the employer may determine that covered-employee payroll is misleading and, therefore, not applicable for disclosure.

Schedule is intended to show information for 10 years. Information prior to 2017 is not available. However, additional years will be included as they become available.

**City of Bristol, Virginia**  
**Notes to Required Supplementary Information**  
**Line of Duty Act (LODA) Program**  
**For the Year Ended June 30, 2025**

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

**Employees in the Non-Largest Ten Locality Employers with Public Safety Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change

## **Other Supplementary Information**

City of Bristol, Virginia  
 CDBG Fund  
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  
 For the Year Ended June 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental	\$ 385,000	\$ 415,770	\$ 224,614	\$ (191,156)
Total revenues	<u>\$ 385,000</u>	<u>\$ 415,770</u>	<u>\$ 224,614</u>	<u>\$ (191,156)</u>
<b>EXPENDITURES</b>				
Community development	\$ 385,000	\$ 415,770	\$ 224,614	\$ 191,156
Total expenditures	<u>\$ 385,000</u>	<u>\$ 415,770</u>	<u>\$ 224,614</u>	<u>\$ 191,156</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net change in fund balances	\$ -	\$ -	\$ -	\$ -
Fund balances - beginning	-	-	-	-
Fund balances - ending	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

City of Bristol, Virginia  
Statement of Net Position  
Discretely Presented Component Unit - Industrial Development Authority  
June 30, 2025

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	<b>Industrial Development Authority</b>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 4,075
Due from primary government	649,896
Total current assets	\$ 653,971
Restricted cash and cash equivalents:	
Cash and cash equivalents	\$ 1,616,667
Total restricted assets	\$ 1,616,667
Total current assets	\$ 2,270,638
Noncurrent assets:	
Capital assets:	
Capital assets, not being depreciated	\$ 641,126
Capital assets, net of accumulated depreciation	11,892,194
Total capital assets	\$ 12,533,320
Total noncurrent assets	\$ 12,533,320
Total assets	\$ 14,803,958
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	\$ 47,044
Accrued interest payable	463,352
Revenue bonds - current portion	190,000
Total current liabilities	\$ 700,396
Noncurrent liabilities:	
Revenue bonds - net of current portion	\$ 29,905,000
Total noncurrent liabilities	\$ 29,905,000
Total liabilities	\$ 30,605,396
<b>NET POSITION</b>	
Net investment in capital assets	\$ (17,561,680)
Unrestricted	1,760,242
Total net position	\$ (15,801,438)

City of Bristol, Virginia  
Statement of Revenues, Expenses, and Changes in Net Position  
Discretely Presented Component Unit - Industrial Development Authority  
For the Year Ended June 30, 2025

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	<b>Industrial Development Authority</b>
<b>OPERATING EXPENSES</b>	
IDA professional fees	\$ 61,697
IDA administrative	88,905
IDA business incentives	858,318
Depreciation	660,676
Total operating expenses	\$ 1,669,596
Operating income (loss)	\$ (1,669,596)
<b>NONOPERATING REVENUES (EXPENSES)</b>	
Interest income	\$ 28,549
Interest expense	(1,885,357)
Contributions from primary government:	
Economic development	541,756
Development of regional impact	2,822,457
Total nonoperating revenues (expenses)	1,507,405
Change in net position	\$ (162,191)
Net position - beginning	(15,639,247)
Net position - ending	\$ (15,801,438)

**City of Bristol, Virginia**  
**Statement of Cash Flows**  
**Discretely Presented Component Unit - Industrial Development Authority**  
**For the Year Ended June 30, 2025**

	<b>Industrial Development Authority</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Payments to suppliers and economic development incentives	\$ (1,122,235)
Net cash provided by (used for) by operating activities	\$ (1,122,235)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Contributions from primary government	\$ 3,392,805
Net cash provided by (used for) by noncapital financing activities	\$ 3,392,805
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Principal payments on bonds	\$ (180,000)
Interest expense	(1,934,963)
Net cash provided by (used for) by capital and related financing activities	\$ (2,114,963)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest received	\$ 28,549
Net cash provided by (used for) by investing activities	\$ 28,549
Net increase (decrease) in cash and cash equivalents	\$ 184,156
Cash and cash equivalents - beginning (including restricted cash and cash equivalents of \$1,432,511)	1,436,586
Cash and cash equivalents - ending (including restricted cash and cash equivalents of \$1,616,667)	\$ 1,620,742
<b>Reconciliation of operating income (loss) to net cash provided by (used for) by operating activities:</b>	
Operating income (loss)	\$ (1,669,596)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	
Depreciation	\$ 660,676
Increase (decrease) in operating payables	(113,315)
Total adjustments	\$ 547,361
Net cash provided by (used for) by operating activities	\$ (1,122,235)

The notes to the financial statements are an integral part of this statement.

## **Statistical Section**

## Statistical Section

This part of the annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Starting Page</u>
<b>Financial Trends</b> These tables contain trend information to help the reader understand how the the City's financial performance and well-being have changed over time.	113
<b>Revenue Capacity</b> These tables contain information to help the reader assess the factors affecting the City's ability to generate its property and sales taxes.	118
<b>Debt Capacity</b> These tables present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue debt in the future.	123
<b>Demographic and Economic Information</b> These tables offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.	126
<b>Operating Information</b> These tables contain information about the City's operations and resources to help the reader understand how the City's financial information relate to the services the City provides and the activities it performs.	128

Sources: Unless otherwise noted, the information in these tables is derived from the annual financial reports for the relevant year.

**CITY OF BRISTOL, VIRGINIA**  
**Net Position by Component**  
**Last Ten Fiscal Years**  
*(accrual basis of accounting)*

	2016	2017	2018	2019	2020	2021	2022	2023	2024*	2025
<b>Governmental activities</b>										
Net investment in capital assets	\$ 16,237,546	\$ 15,361,661	\$ 11,265,975	\$ 15,682,112	\$ 14,701,966	\$ 14,366,458	\$ 11,960,935	\$ 12,756,406	\$ 13,052,727	\$ 13,409,326
Restricted	990,054	461,041	394,934	263,848	326,955	510,695	306,509	852,646	1,069,655	909,644
Unrestricted	(14,148,599)	(12,353,658)	(12,226,017)	(5,904,380)	(3,393,318)	231,258	7,212,076	(116,074,857)	(113,712,011)	(97,715,228)
Total governmental activities net position	\$ 3,079,001	\$ 3,469,044	\$ (565,108)	\$ 10,041,580	\$ 11,635,603	\$ 15,108,411	\$ 19,479,520	\$ (102,465,805)	\$ (99,589,629)	\$ (83,396,258)
<b>Business-type activities</b>										
Net investment in capital assets	\$ -	\$ (9,882,306)	\$ (11,240,766)	\$ (14,938,806)	\$ (15,058,938)	\$ (16,545,336)	\$ (16,422,472)	\$ 251,317	\$ 335,970	\$ 582,308
Unrestricted	(17,561,883)	(7,723,498)	(9,066,693)	(10,432,176)	(10,186,439)	(9,545,979)	(9,788,459)	77,655	356,933	500,096
Total business-type activities net position	\$ (17,561,883)	\$ (17,605,804)	\$ (20,307,459)	\$ (25,370,982)	\$ (25,245,377)	\$ (26,091,315)	\$ (26,210,931)	\$ 328,972	\$ 692,903	\$ 1,082,404
<b>Primary government</b>										
Net investment in capital assets	\$ 16,237,546	\$ 5,479,355	\$ 25,209	\$ 743,306	\$ (356,972)	\$ (2,178,878)	\$ (4,461,537)	\$ 13,007,723	\$ 13,388,697	\$ 13,991,634
Restricted	990,054	461,041	394,934	263,848	326,955	510,695	306,509	852,646	1,069,655	909,644
Unrestricted	(31,710,482)	(20,077,156)	(21,292,710)	(16,336,556)	(13,579,757)	(9,314,721)	(2,576,383)	(115,997,202)	(113,355,078)	(97,215,132)
Total primary government net position	\$ (14,482,882)	\$ (14,136,760)	\$ (20,872,567)	\$ (15,329,402)	\$ (13,609,774)	\$ (10,982,904)	\$ (6,731,411)	\$ (102,136,833)	\$ (98,896,726)	\$ (82,313,854)

Notes:  
 As of July 1, 2019, the Transit Fund was transferred to a separate business-type activity.  
 Provisions of Statement No. 87 from the Governmental Accounting Standards Board (GASB) were implemented during fiscal year 2022. Financial information prior to the fiscal year ending June 30, 2022 has not been retroactively restated for provisions of this standard.  
 During fiscal year 2023, the City discontinued operations of the solid waste disposal fund and all remaining balances were transferred to the general fund.  
 Provisions of Statement No. 101 from the Governmental Accounting Standards Board (GASB) were implemented during fiscal year 2025. Financial information prior to the fiscal year ending June 30, 2025 has not been retroactively restated for provisions of this standard.  
 \*2024 financial data has been restated to properly reflect interest payable at year end due to the correction of an error in previously issued financial statements.

CITY OF BRISTOL, VIRGINIA  
Changes in Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024*	2025
<b>Expenses</b>										
Governmental activities:										
General government administration	\$ 3,808,184	\$ 3,293,394	\$ 2,870,965	\$ 3,959,101	\$ 3,323,126	\$ 3,420,556	\$ 3,249,124	\$ 6,095,078	\$ 7,030,992	\$ 5,638,382
Judicial administration	1,542,808	1,489,258	1,546,585	1,521,639	1,976,627	1,950,818	1,802,928	1,995,047	2,023,493	2,430,453
Public safety	13,950,011	14,845,666	14,203,394	13,482,799	14,443,114	16,474,620	13,620,519	15,541,051	17,152,369	18,428,519
Public works	6,491,735	6,612,183	12,169,519	7,669,099	8,520,743	8,011,443	8,203,039	110,699,012	19,153,727	22,330,107
Health and welfare	7,398,856	7,493,980	7,796,803	7,679,441	8,816,862	8,497,461	8,569,105	9,190,991	10,055,907	9,757,150
Education	9,839,236	6,664,037	6,810,420	5,415,563	6,593,843	7,524,122	6,828,669	7,665,250	7,581,781	9,211,903
Parks, recreation and cultural	3,354,408	3,142,962	3,092,715	2,991,537	2,987,371	2,683,341	2,608,961	3,063,155	3,040,330	3,172,255
Community development	2,766,734	5,058,993	3,024,445	3,596,213	3,452,643	4,774,056	4,358,138	4,810,400	4,528,450	4,837,626
Transit	397,012									
Interest on long-term debt	2,602,511	3,047,922	3,823,602	3,208,814	3,369,943	3,119,628	3,481,138	4,927,463	6,992,250	6,432,204
Total governmental activities expenses	\$ 52,151,495	\$ 51,648,395	\$ 55,338,448	\$ 49,520,040	\$ 53,488,438	\$ 56,456,045	\$ 52,721,621	\$ 163,987,447	\$ 77,559,299	\$ 82,238,599
Business-type activities:										
Solid Waste Disposal	\$ 6,147,043	\$ 6,036,630	\$ 8,083,494	\$ 9,174,163	\$ 6,609,293	\$ 6,764,742	\$ 7,826,618	\$ -	\$ -	\$ -
Transit	6,147,043	6,036,630	8,083,494	9,174,163	6,609,293	6,764,742	7,826,618	457,443	433,508	470,938
Total business-type activities expenses	\$ 12,294,086	\$ 12,073,260	\$ 16,166,988	\$ 18,348,326	\$ 13,218,586	\$ 13,529,484	\$ 15,653,236	\$ 457,443	\$ 433,508	\$ 470,938
Total primary government expenses	\$ 58,298,538	\$ 57,685,025	\$ 63,421,942	\$ 58,694,203	\$ 60,701,598	\$ 63,727,241	\$ 61,082,359	\$ 164,444,890	\$ 77,992,807	\$ 82,709,537
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General government administration	\$ 134,641	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Judicial administration	266,659	53,309	55,074	63,930	44,278	41,298	38,158	42,431	33,581	39,337
Public safety	158,929	389,093	393,977	683,358	641,423	654,070	707,381	795,154	1,045,181	1,041,985
Public works	21,564	71,861	76,848	78,415	12,515	25,027	35,939	3,390,247	3,599,026	2,940,650
Parks, recreation and cultural	834,989	773,444	798,102	741,079	858,594	900,655	1,001,040	1,051,627	1,134,293	1,424,224
Other activities	69,234	5,875	7,727	6,988	5,607	5,370	5,200	5,619	5,822	5,688
Operating grants and contributions	15,316,508	15,920,827	16,155,264	16,919,063	16,812,399	19,840,207	16,802,671	28,235,576	18,575,234	35,583,254
Capital grants and contributions	8,385,503	2,111,361	4,157,571	5,707,886	1,507,606	1,585,198	377,995	911,598	1,135,336	3,135,405
Total governmental activities program revenues	\$ 25,188,027	\$ 19,325,770	\$ 21,644,563	\$ 24,200,719	\$ 19,882,422	\$ 23,051,825	\$ 18,968,384	\$ 34,432,252	\$ 25,528,473	\$ 44,170,543
Business-type activities:										
Charges for services:										
Solid Waste Disposal	\$ 4,506,392	\$ 4,884,260	\$ 4,705,962	\$ 5,615,024	\$ 5,852,776	\$ 5,878,972	\$ 5,788,134	\$ -	\$ -	\$ -
Transit	-	-	-	-	31,757	12,694	23,665	30,257	28,275	31,033
Operating grants and contributions	-	-	-	-	312,133	351,516	414,114	532,717	698,589	813,449
Capital grants and contributions	-	-	-	-	-	-	-	1,102	-	-
Total business-type activities program revenues	\$ 4,506,392	\$ 4,884,260	\$ 4,705,962	\$ 5,615,024	\$ 6,196,666	\$ 6,243,182	\$ 6,225,913	\$ 564,076	\$ 726,864	\$ 844,482
Total primary government program revenues	\$ 29,694,419	\$ 24,210,030	\$ 26,350,525	\$ 29,815,743	\$ 26,079,088	\$ 29,295,007	\$ 25,194,297	\$ 34,996,328	\$ 26,255,337	\$ 45,015,025
Net (expense) / revenue	\$ (26,963,468)	\$ (32,322,625)	\$ (33,693,885)	\$ (25,319,321)	\$ (33,606,016)	\$ (33,404,220)	\$ (33,753,237)	\$ (129,555,195)	\$ (52,030,826)	\$ (38,068,056)
Governmental activities	(1,640,651)	(1,152,370)	(3,377,532)	(3,559,139)	(1,016,494)	(1,028,014)	(2,134,825)	106,633	293,356	373,544
Business-type activities	(28,604,119)	(33,474,995)	(37,071,417)	(28,878,460)	(34,622,510)	(34,432,234)	(35,888,062)	(129,448,562)	(51,737,470)	(37,694,512)
Total primary government net (expense)/revenue										

CITY OF BRISTOL, VIRGINIA  
Changes in Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024*	2025
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes										
Property taxes	\$ 16,993,071	\$ 18,343,545	\$ 17,385,958	\$ 17,838,482	\$ 18,032,947	\$ 18,675,283	\$ 19,194,745	\$ 20,021,642	\$ 21,860,565	\$ 23,112,543
Other taxes	13,863,419	13,637,649	14,275,193	14,921,446	13,906,812	14,844,720	17,285,025	19,316,339	24,614,824	27,331,182
Unrestricted grants and contributions	3,973,346	2,366,377	2,398,882	2,415,775	2,259,682	2,188,069	2,227,611	2,309,827	2,461,205	2,570,857
Unrestricted revenues from use of money and property	40,343	166,719	165,466	409,118	315,974	235,311	246,943	1,977,007	2,685,676	2,359,913
Miscellaneous	(515,679)	997,357	1,309,203	741,227	951,617	1,069,561	1,098,549	1,860,910	3,344,865	1,068,373
Gain (Loss) on disposal of capital assets	28,388	-	-	-	-	-	49,673	164,079	(9,780)	-
Transfers	(22,605,369)	(785,408)	(886,680)	(567,480)	(698,287)	(135,916)	(1,961,695)	(26,424,496)	(50,353)	(277)
Special item-conveyance of property	1,425,049	-	-	-	-	-	-	(11,615,438)	-	-
Extraordinary item-asset impairment	-	-	-	-	-	-	-	-	-	-
Total governmental activities	\$ 13,202,568	\$ 34,726,239	\$ 34,648,022	\$ 35,758,568	\$ 34,768,745	\$ 36,877,028	\$ 38,140,851	\$ 7,609,870	\$ 54,907,002	\$ 56,442,591
Business-type activities:										
Unrestricted revenues from use of money and property	\$ 407	\$ 6,977	\$ 2,867	\$ 3,449	\$ 3,722	\$ 20,907	\$ 20,983	\$ -	\$ 15,851	\$ 31,161
Miscellaneous	-	22,339	9,267	47,951	23,140	26,742	944	8,774	4,371	1,500
Gain (Loss) on disposal of capital assets	-	1,219	11,841	-	4,584	(1,489)	-	-	-	-
Transfers	22,605,369	785,408	886,680	567,480	698,287	135,916	1,961,695	26,424,496	50,353	277
Total business-type activities	\$ 22,605,776	\$ 815,943	\$ 910,655	\$ 618,880	\$ 729,733	\$ 182,076	\$ 1,983,622	\$ 26,433,270	\$ 70,575	\$ 32,938
Total primary government	\$ 35,808,344	\$ 35,542,182	\$ 35,558,677	\$ 36,377,448	\$ 35,498,478	\$ 37,059,104	\$ 40,124,473	\$ 34,043,140	\$ 54,977,577	\$ 56,475,529
<b>Change in Net Position</b>										
Governmental activities	\$ (13,760,900)	\$ 2,403,614	\$ 954,137	\$ 10,439,247	\$ 1,162,729	\$ 3,472,808	\$ 4,387,614	\$ (121,945,325)	\$ 2,876,176	\$ 18,374,535
Business-type activities	20,965,125	(336,427)	(2,466,877)	(2,940,259)	(286,761)	(845,938)	(151,203)	26,539,903	363,931	406,482
Total primary government	\$ 7,204,225	\$ 2,067,187	\$ (1,512,740)	\$ 7,498,988	\$ 875,968	\$ 2,626,870	\$ 4,236,411	\$ (95,405,422)	\$ 3,240,107	\$ 18,781,017

Notes:

- As of July 1, 2010, BVU Authority is considered to be a component unit of the City and will no longer be included in the City's financial data. Starting July 1, 2016, BVU ceased being a component unit of the City. The fiscal year 2016 numbers were restated in fiscal year 2017. The fiscal year 2016 numbers were restated in fiscal year 2017.
- Provisions of Statement No. 68 and No. 75 from the Governmental Accounting Standards Board (GASB) were implemented during the 2015 and 2018 fiscal years, respectively. Financial information prior to the fiscal year ending June 30, 2015 has not been retroactively restated for provisions of this standard.
- As of July 1, 2019, the Transit Fund was transferred to a separate business-type activity.
- Provisions of Statement No. 87 from the Governmental Accounting Standards Board (GASB) were implemented during fiscal year 2022. Financial information prior to the fiscal year ending June 30, 2022 has not been retroactively restated for provisions of this standard.
- During fiscal year 2023, the City discontinued operations of the solid waste disposal fund and all remaining balances were transferred to the general fund.
- Provisions of Statement No. 101 from the Governmental Accounting Standards Board (GASB) were implemented during fiscal year 2025. Financial information prior to the fiscal year ending June 30, 2025 has not been retroactively restated for provisions of this standard.
- \*2024 financial data has been restated to properly reflect interest on long-term debt due to the correction of an error in previously issued financial statements.

CITY OF BRISTOL, VIRGINIA  
Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(modified accrual basis of accounting)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General fund										
Nonspendable	\$ 521,732	\$ 707,275	\$ 693,895	\$ 405,187	\$ 1,483,727	\$ 1,485,975	\$ 1,483,464	\$ 1,812,697	\$ 1,781,172	\$ 1,830,227
Restricted	990,054	3,828,772	688,350	1,132,610	326,955	510,695	24,977,681	13,583,083	13,454,453	10,156,850
Assigned	45,758	4,025	23,820	18,820	40,070	36,320	26,320	17,570	6,320	-
Committed	-	-	-	3,053,823	3,455,036	4,493,347	4,528,572	4,708,341	4,965,178	5,208,291
Unassigned	7,348,531	8,300,228	14,168,992	16,022,800	17,478,295	22,237,207	26,565,871	23,310,822	32,948,025	54,549,720
Total general fund	\$ 8,906,075	\$ 12,840,300	\$ 15,575,057	\$ 20,633,240	\$ 22,784,083	\$ 28,763,544	\$ 57,581,908	\$ 43,432,513	\$ 53,155,148	\$ 71,745,088
All other governmental funds										
Unassigned	\$ -	\$ -	\$ (18,168)	\$ (12,864)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total all other governmental funds	\$ -	\$ -	\$ (18,168)	\$ (12,864)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

Notes:

- The fiscal year 2016 numbers were restated in fiscal year 2017
- The fiscal year 2019 numbers were restated in fiscal year 2020.
- During fiscal year 2023, the City discontinued operations of the solid waste disposal fund and all remaining balances were transferred to the general fund.

CITY OF BRISTOL, VIRGINIA  
 Changes in Fund Balances of Governmental Funds  
 Last Ten Fiscal Years  
 (modified accrual basis of accounting)

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Revenues</b>										
Taxes	\$ 30,511,538	\$ 31,860,324	\$ 32,046,941	\$ 32,856,205	\$ 32,235,716	\$ 33,513,717	\$ 36,183,456	\$ 39,163,033	\$ 46,422,256	\$ 50,468,376
Permits, privilege fees and regulatory licenses	130,317	173,884	125,243	137,486	101,844	122,478	159,200	198,733	174,017	218,908
Fines and forfeitures	144,190	150,338	216,163	259,154	109,154	164,299	150,502	206,445	366,887	234,390
Revenue from use of money and property	156,278	146,719	145,466	389,118	295,974	215,311	226,943	1,957,007	2,665,676	2,359,913
Charges for services	977,093	967,360	990,322	1,179,029	1,351,419	1,339,643	1,478,016	4,879,900	5,274,999	4,998,586
Miscellaneous	2,675,056	997,357	1,309,202	741,227	951,617	1,069,561	1,098,549	1,478,236	3,059,874	1,125,152
Recovered Costs	-	438,714	452,792	890,990	354,440	512,083	368,308	967,018	1,072,157	455,295
Intergovernmental	25,160,120	20,396,565	22,517,165	24,757,376	20,579,687	23,613,474	19,408,277	31,457,001	22,171,775	40,192,870
<b>Total revenues</b>	\$ 59,754,592	\$ 55,135,261	\$ 57,803,295	\$ 61,210,686	\$ 55,979,851	\$ 60,550,566	\$ 59,073,231	\$ 80,307,373	\$ 81,209,641	\$ 100,053,490
<b>Expenditures</b>										
General government administration	\$ 3,127,629	\$ 3,679,300	\$ 3,268,460	\$ 3,456,779	\$ 3,740,263	\$ 3,919,062	\$ 3,618,355	\$ 6,283,698	\$ 7,104,712	\$ 5,337,059
Judicial administration	1,492,193	1,473,001	1,520,878	1,580,959	1,795,551	1,769,796	1,876,846	2,069,127	2,110,034	2,308,199
Public safety	15,591,034	14,676,295	14,139,809	15,432,576	14,659,057	16,146,382	14,547,180	16,491,477	18,263,844	18,577,010
Public works	7,218,312	4,812,644	4,696,700	5,833,148	6,867,810	5,336,052	5,853,494	28,334,636	28,667,931	14,283,146
Health and welfare	7,400,902	7,447,964	7,752,125	7,801,390	9,458,347	8,548,814	8,727,865	9,373,677	9,904,186	10,027,197
Education	9,671,236	6,505,637	6,868,446	6,624,370	6,380,093	7,314,122	6,622,419	7,462,750	7,908,031	8,566,146
Parks, recreation and cultural	3,580,190	3,126,275	2,758,116	2,894,000	2,814,939	2,300,637	2,555,846	3,181,829	2,984,432	3,178,751
Community development	2,788,366	4,410,243	2,866,600	3,465,180	3,638,553	3,880,677	3,977,723	4,907,940	4,656,644	4,788,690
Transit	374,386	-	-	-	-	-	-	-	-	-
Nondepartmental	610,391	414,294	414,294	505,113	-	-	259,086	-	-	-
Capital projects	7,709,278	3,718,363	6,507,261	5,488,638	806,482	544,068	292,867	12,064,823	10,272,890	3,046,914
Debt service:										
Principal retirement	50,877,500	1,205,528	37,626,285	865,417	4,540,899	2,306,182	2,332,302	4,937,605	4,660,976	5,159,101
Bond issuance costs	-	127,015	658,107	3,139	90,134	112,249	420,649	1,477	601,185	-
Interest and other fiscal charges	2,936,887	2,855,623	2,607,751	2,876,388	3,174,055	2,923,312	2,852,373	4,631,049	5,392,178	6,308,368
<b>Total expenditures</b>	\$ 112,767,913	\$ 94,646,279	\$ 91,684,832	\$ 96,827,097	\$ 57,966,183	\$ 55,101,353	\$ 53,937,005	\$ 99,740,088	\$ 102,527,043	\$ 81,580,581
Excess (deficiency) of revenues over (under) expenditures	\$ (53,013,321)	\$ (486,982)	\$ (33,881,537)	\$ (4,383,589)	\$ (1,986,332)	\$ 5,449,213	\$ 5,136,226	\$ (19,432,715)	\$ (21,317,402)	\$ 18,472,909
Other financing sources (uses)										
Transfers in	-	\$ 2,026,124	\$ 57,755	\$ -	\$ -	\$ -	\$ 172,000	\$ 4,660,399	\$ -	\$ -
Transfers out	(22,605,369)	(2,811,532)	(886,680)	(567,480)	(698,287)	(135,916)	(2,133,695)	(70,349)	(50,353)	(277)
Issuance of debt	49,930,000	4,466,125	59,090,600	1,162,149	6,079,280	7,357,450	25,549,889	235,283	30,710,000	-
Premium on bonds issued	-	-	-	-	-	(1,443,513)	-	-	365,449	-
Payment to bond escrow agent	-	-	(21,819,016)	-	-	(7,228,767)	-	-	-	-
Insurance recoveries	28,388	-	-	-	-	-	-	-	-	-
Leases	3,407,070	-	-	-	-	-	-	-	-	-
Sale of capital assets	44,407	33,640	87,043	(87,516)	94,571	9,800	67,412	457,987	14,941	117,308
<b>Total other financing sources (uses)</b>	\$ 30,804,496	\$ 3,714,357	\$ 36,489,702	\$ 507,153	\$ 4,032,051	\$ 2,567	\$ 23,655,606	\$ 5,283,320	\$ 31,040,037	\$ 117,031
<b>Net change in fund balances</b>	\$ (22,208,825)	\$ 4,201,339	\$ 2,608,165	\$ 4,890,742	\$ 2,045,719	\$ 5,451,780	\$ 28,791,832	\$ (14,149,395)	\$ 9,722,635	\$ 18,589,940
Debt service as a percentage of noncapital expenditures (1)	51.22%	8.09%	8.68%	7.43%	8.96%	9.85%	9.86%	11.04%	11.09%	14.80%

Notes:  
 -The fiscal year 2016 numbers were restated in fiscal year 2017  
 -The fiscal year 2019 numbers were restated in fiscal year 2020.  
 (1) Debt service excludes refunding amounts from principal retirement for fiscal years 2018 and 2020  
 -During fiscal year 2023, the City discontinued operations of the solid waste disposal fund and all remaining balances were transferred to the general fund.

**CITY OF BRISTOL, VIRGINIA**  
**General Governmental Tax Revenues by Source**  
 Last Ten Fiscal Years  
*(modified accrual basis of accounting)*

	Fiscal Year										% Change 2016-2025	
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025		
<b>Revenues</b>												
General Property Taxes	\$ 16,648,119	\$ 18,202,398	\$ 17,771,748	\$ 17,936,759	\$ 18,328,904	\$ 18,668,997	\$ 18,898,411	\$ 19,846,694	\$ 21,807,432	\$ 23,137,194	38.98%	
Restaurant Meal Taxes	5,624,278	5,743,673	5,642,445	6,015,143	5,538,138	5,872,031	7,060,364	7,833,252	10,989,099	11,915,148	111.85%	
Local Sales & Use Taxes	4,048,832	3,861,683	4,104,440	4,430,693	4,326,594	4,753,295	5,214,209	6,054,087	6,326,892	6,472,247	59.85%	
Business License Taxes	1,423,571	1,181,072	1,401,431	1,327,635	1,302,313	1,289,976	1,514,267	1,748,226	1,705,590	2,199,298	54.49%	
Lodging Taxes	1,186,427	1,252,539	1,368,400	1,417,096	1,201,891	1,353,825	1,810,057	2,128,672	3,098,685	3,962,663	234.00%	
Bank Stock Taxes	384,303	345,315	437,918	401,879	336,444	395,621	371,496	314,223	373,578	381,808	-0.65%	
Motor Vehicle License Tax	237,286	246,335	276,616	273,958	251,333	257,137	245,673	229,111	253,184	239,793	1.06%	
Cigarette Taxes	426,930	530,684	465,120	512,787	469,965	462,985	421,514	392,583	443,887	416,627	-2.41%	
Consumer Utility Taxes	153,801	154,648	155,204	169,807	160,981	161,001	167,309	182,752	206,774	230,801	50.06%	
Taxes on Recordation & Wills	175,229	156,898	235,294	180,814	150,607	201,806	359,596	248,520	303,485	230,927	31.79%	
Admissions Tax	127,527	112,905	113,621	110,635	94,828	23,267	46,746	112,690	125,734	263,166	106.36%	
Electric Consumption Tax	75,235	72,174	74,704	80,999	73,718	73,776	73,794	72,223	74,526	76,844	2.14%	
Casino gaming taxes	-	-	-	-	-	-	-	-	713,390	941,860	100.00%	
<b>Total Revenues</b>	<b>\$ 30,511,538</b>	<b>\$ 31,860,324</b>	<b>\$ 32,046,941</b>	<b>\$ 32,858,205</b>	<b>\$ 32,235,716</b>	<b>\$ 33,513,717</b>	<b>\$ 36,183,436</b>	<b>\$ 39,163,033</b>	<b>\$ 46,422,256</b>	<b>\$ 50,468,376</b>		

CITY OF BRISTOL, VIRGINIA  
Assessed Value and Estimated Actual Value of Taxable Property  
Last Ten Fiscal Years

Fiscal Year Ended	Real Property			Public Service Corporation			Machinery & Tools (2)	Estimated Actual Value (2)	Assessment Ratio
	Assessed Value	Estimated Actual Value	Assessment Ratio	Assessed Value (1)	Estimated Actual Value	Assessment Ratio			
2025	\$ 1,725,188,544	\$ 1,725,188,544	1.00	\$ 22,028,197	\$ 22,028,197	1.00	\$ 30,980,423	\$ 103,268,077	0.30
2024	1,356,186,788	1,356,186,788	1.00	17,682,462	17,682,462	1.00	28,313,305	94,377,683	0.30
2023	1,325,355,588	1,325,355,588	1.00	19,349,362	19,349,362	1.00	30,765,540	102,551,800	0.30
2022	1,311,526,174	1,311,526,174	1.00	21,604,349	21,604,349	1.00	29,552,027	98,506,757	0.30
2021	1,254,351,740	1,254,351,740	1.00	22,454,999	22,454,999	1.00	-	-	-
2020	1,193,607,995	1,193,607,995	1.00	22,200,800	22,200,800	1.00	-	-	-
2019	1,173,098,670	1,173,098,670	1.00	23,711,543	23,711,543	1.00	-	-	-
2018	1,139,516,616	1,139,516,616	1.00	32,463,546	32,463,546	1.00	-	-	-
2017	1,090,010,193	1,090,010,193	1.00	19,237,431	19,237,431	1.00	-	-	-
2016	1,046,135,062	1,046,135,062	1.00	19,271,970	19,271,970	1.00	-	-	-
Personal Property									
Fiscal Year Ended	Personal Property			Machinery & Tools/Business Furniture & Furnishings (2)			Machinery & Tools (2)	Estimated Actual Value (2)	Assessment Ratio
	Assessed Value	Estimated Actual Value	Assessment Ratio	Assessed Value	Estimated Actual Value (2)	Assessment Ratio			
2025	\$ 131,836,012	\$ 131,836,012	1.00	\$ -	\$ -	-	\$ 30,980,423	\$ 103,268,077	0.30
2024	137,152,871	137,152,871	1.00	-	-	-	28,313,305	94,377,683	0.30
2023	127,446,080	127,446,080	1.00	-	-	-	30,765,540	102,551,800	0.30
2022	107,099,063	107,099,063	1.00	-	-	-	29,552,027	98,506,757	0.30
2021	100,066,044	100,066,044	1.00	28,081,014	234,008,450	0.12	-	-	-
2020	101,903,441	96,799,208	1.05	26,488,817	220,740,142	0.12	-	-	-
2019	96,799,208	96,799,208	1.00	25,355,759	211,297,992	0.12	-	-	-
2018	96,645,353	96,645,353	1.00	23,244,042	211,309,473	0.11	-	-	-
2017	98,420,988	98,420,988	1.00	28,808,328	261,893,891	0.11	-	-	-
2016	92,816,997	92,816,997	1.00	28,454,655	258,678,682	0.11	-	-	-
Fiscal Year Ended	Business Furniture & Fixtures (2)			Mobile Homes			Estimated Actual Value	Assessment Ratio	
	Assessed Value	Estimated Actual Value (2)	Assessment Ratio	Assessed Value	Estimated Actual Value	Assessment Ratio			
2025	\$ 21,889,067	\$ 182,408,892	0.12	\$ 873,741	\$ 873,741	1.00	\$ 873,741	1.00	
2024	20,888,692	174,072,433	0.12	899,629	899,629	1.00	899,629	1.00	
2023	16,268,696	135,572,467	0.12	969,765	969,765	1.00	969,765	1.00	
2022	16,755,788	139,631,567	0.12	937,797	937,797	1.00	937,797	1.00	
2021	-	-	-	898,067	898,067	1.00	898,067	1.00	
2020	-	-	-	930,453	930,453	1.00	930,453	1.00	
2019	-	-	-	1,018,400	1,018,400	1.00	1,018,400	1.00	
2018	-	-	-	1,038,533	1,038,533	1.00	1,038,533	1.00	
2017	-	-	-	1,052,119	1,052,119	1.00	1,052,119	1.00	
2016	-	-	-	1,550,826	1,550,826	1.00	1,550,826	1.00	

(1) Assessed values are established by the State Corporation Commission

(2) In fiscal year 2022, the assessments changed relating to machinery and tools tax and business furniture and fixtures. Prior to 2021, these two tax types were included together in the above table.

**CITY OF BRISTOL, VIRGINIA**  
**Property Tax Rates and Tax Levies**  
**Last Ten Fiscal Years**

Fiscal Year Ended	Real Property		Public Service Corporation	
	Direct Tax Rate (1)	Levy	Direct Tax Rate (1)	Levy
2025	\$ 1.17/0.93*	\$ 17,540,592	\$ 1.17/0.93*	\$ 224,815
2024	1.17	15,736,606	1.12	202,201
2023	1.12/1.17*	15,056,333	1.12	223,565
2022	1.12	14,570,394	1.12	260,373
2021	1.17/1.12*	14,248,489	1.17/1.12*	253,331
2020	1.17	13,884,990	1.17	259,749
2019	1.17	13,661,145	1.17	277,425
2018	1.17	13,394,191	1.17	379,824
2017	1.19	13,137,763	1.19	228,925
2016	1.12	12,403,015	1.12	215,846

Fiscal Year Ended	Personal Property		Machinery & Tools/ Business Furniture & Fixtures (4)		Machinery & Tools (4)	
	Direct Tax Rate (1)	Levy (2) (3)	Direct Tax Rate (1)	Levy	Direct Tax Rate (1)	Levy
2025	\$ 2.60	\$ 3,427,736	\$ -	\$ -	\$ 2.60	\$ 805,491
2024	2.60	3,565,974	-	-	2.60	736,146
2023	2.60	3,313,597	-	-	2.60	799,904
2022	2.60	2,784,740	-	-	2.60	768,353
2021	2.60	2,601,718	7.00	1,965,671	-	-
2020	2.60	2,649,490	7.00	1,854,217	-	-
2019	2.60	2,516,779	7.00	1,774,903	-	-
2018	2.60	2,512,779	7.00	1,627,083	-	-
2017	2.60	2,559,083	7.00	2,016,583	-	-
2016	2.10	1,949,185	7.00	1,991,826	-	-

Fiscal Year Ended	Business Furniture & Fixtures (4)		Mobile Homes	
	Direct Tax Rate (1)	Levy	Direct Tax Rate (1)	Levy
2025	\$ 7.00	\$ 1,532,235	\$ 1.17/0.93*	\$ 10,223
2024	7.00	1,462,209	1.12	10,526
2023	7.00	1,138,809	1.12	10,861
2022	7.00	1,172,905	1.12	10,503
2021	-	-	1.17/1.12*	10,507
2020	-	-	1.17	10,886
2019	-	-	1.17	11,915
2018	-	-	1.17	12,151
2017	-	-	1.19	12,520
2016	-	-	1.12	11,557

(1) The City is autonomous from any other political subdivision of the Commonwealth of Virginia, and there are no overlapping taxing powers with other political subdivisions.

(2) Levy includes the state portion of the Personal Property Tax Relief Act

(3) Levy does not include the vehicle license fee

\* The Real Property Tax Rate was \$1.17 per \$100 of value for the December 5, 2020 tax due date and \$1.12 per \$100 of value for the June 5, 2021 tax due date.

(4) In fiscal year 2022, the assessments changed relating to machinery and tools tax and business furniture and fixtures. Prior to 2021, these two tax types were included together in the above table.

\* The Real Property Tax Rate was \$1.12 per \$100 of value for the December 5, 2022 tax due date and \$1.17 per \$100 of value for the June 5, 2023 tax due date.

\* The Real Property Tax Rate was \$1.17 per \$100 of value for the December 5, 2024 tax due date and \$0.93 per \$100 of value for the June 5, 2025 tax due date.

Source: Commissioner of the Revenue

**CITY OF BRISTOL, VIRGINIA**  
**Property Tax Levies and Collections**  
**Last Ten Fiscal Years**

Fiscal Year	Total Tax Levy for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount (1)	Percentage of Levy		Amount	Percentage of Levy
2025	\$ 23,541,091	\$ 22,311,503	94.78%	\$ -	\$ 22,311,503	94.78%
2024	21,713,662	20,501,475	94.42%	741,188	21,242,663	97.83%
2023	20,543,069	19,262,781	93.77%	1,041,950	20,304,731	98.84%
2022	19,567,268	18,012,602	92.05%	1,482,536	19,495,138	99.63%
2021	19,079,716	18,065,798	94.69%	958,514	19,024,312	99.71%
2020	18,659,332	17,766,271	95.21%	883,488	18,649,759	99.95%
2019	18,242,167	16,707,854	91.59%	1,525,960	18,233,814	99.95%
2018	17,926,028	16,519,367	92.15%	1,399,338	17,918,705	99.96%
2017	17,954,874	16,448,984	91.61%	1,496,428	17,945,412	99.95%
2016	16,571,429	14,835,535	89.52%	1,730,164	16,565,699	99.97%

Source: Commissioner of Revenue, City Treasurer's office  
(1) Includes collections and assessments under the State's PPTRA program

CITY OF BRISTOL, VIRGINIA  
Principal Property Taxpayers  
Current Year and Nine Years Ago

Taxpayer	Description	Fiscal Year 2025			Fiscal Year 2016		
		Taxable Assessed Valuation	Rank	% of Total Taxable Assessed Value	Taxable Assessed Valuation	Rank	% of Total Taxable Assessed Value
Bristol Mall Holding Company (former shopping mall)	Casino & Hotel	\$ 127,663,300	1	6.2%	\$ -		0.0%
AICV S HEART VALLEY LLC (Aerus)	Manufacturing	18,509,100	2	0.9%	-		0.0%
One Alpha Place LLC	Office Building	14,335,600	3	0.7%	17,547,000	1	1.7%
D&J Virginia Real Estate LLC	Hotel	12,032,400	4	0.6%	9,078,400	6	0.9%
401 Gordon Ave LLC	Assisted Living	11,637,300	5	0.6%	-		0.0%
CFOC Bristol VA LLC	Hotel	11,000,000	6	0.5%	-		0.0%
Bristol Va Realty LLC	Realty	10,617,400	7	0.5%	-		0.0%
Lowes Home Centers LLC	Retail	10,552,500	8	0.5%	14,055,700	3	1.3%
HD Development of MD, Inc.	Retail	9,418,600	9	0.5%	8,392,900	7	0.8%
SESSIONS PROPERTIES LLC	Hotel	9,200,000	10	0.4%	-		0.0%
Bristol Mall Associates	Shopping Mall	-		0.0%	16,871,900	2	1.6%
Virginia Intermont College	College	-		0.0%	11,603,500	5	1.1%
Debra Jean Limited	Movie Theatre	-		0.0%	7,287,900	8	0.7%
BLC Bristol-GC LLC-Brookdale Assisted Living	Assisted Living	-		0.0%	6,895,900	9	0.7%
Apple Nine SPE Bristol (Marriott)	Hotel	-		0.0%	6,502,700	10	0.6%
Cabela's Wholesale Inc	Shopping Center	-		0.0%	12,347,900	4	1.2%
<b>Totals</b>		<b>\$ 234,966,200</b>		<b>11.3%</b>	<b>\$ 110,583,800</b>		<b>10.4%</b>

Source: Commissioner of Revenue

**CITY OF BRISTOL, VIRGINIA**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**

Fiscal Years	Governmental Activities					Business-Type Activities					Total Primary Government	Percentage of Personal Income (2)	Per Capita (2)
	General Obligation Bonds (1)	Literary Loans	Lease Revenue Note	Loans Payable (3)	Lease Liabilities (3)	General Obligation Bonds (1)	Loans Payable (3)	Lease Liabilities (3)	Total				
2025	\$ 125,481,406	\$ -	\$ 24,444,670	\$ 402,684	\$ 1,893,797	\$ -	\$ -	\$ -	\$ 152,222,557	17.45%	\$ 8,840		
2024	129,472,268	-	24,889,308	816,882	2,354,200	-	-	-	157,532,658	18.06%	9,149		
2023	102,224,000	-	24,953,073	1,250,358	2,800,200	-	-	-	131,227,631	16.72%	7,808		
2022	71,222,580	-	25,016,838	630,298	2,721,538	34,197,769	1,048,934	812,610	135,650,567	17.11%	7,991		
2021	73,042,660	-	-	3,328,674	-	35,002,728	735,993	-	112,110,055	13.76%	6,511		
2020	73,739,125	-	-	3,874,902	-	33,956,617	311,747	-	111,882,391	15.65%	6,498		
2019	73,836,635	-	-	3,695,125	-	34,461,790	131,317	-	112,124,867	15.97%	6,534		
2018	74,220,358	-	-	3,055,373	-	34,952,622	239,729	-	112,468,082	16.02%	6,554		
2017	72,578,145	240,000	-	3,979,839	-	34,159,171	311,929	-	111,269,084	16.51%	6,484		
2016	68,780,899	480,000	-	4,251,733	-	32,501,822	324,570	-	106,339,024	16.36%	6,018		

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) Includes Unamortized Bond Premiums and bond anticipation notes

(2) See the Table 13 - Demographic and Economic Statistics for personal income and population data

(3) Lease liabilities meet the definition of lease under GASB 87. Loans payable are finance purchases and capital leases prior to fiscal year 2022. -During fiscal year 2023, the City discontinued operations of the solid waste disposal fund and all remaining balances were transferred to governmental activities.

**CITY OF BRISTOL, VIRGINIA**  
**Ratios of General Bonded Debt Outstanding**  
**Last Ten Fiscal Years**

Fiscal Year	General Bonded Debt Outstanding		Percentage of Actual Taxable Value of Real Property (2)	Per Capita (3)
	General Obligation Bonds (1)	Total		
2025	\$ 125,481,406	\$ 125,481,406	7.18%	7,287
2024	129,472,268	129,472,268	9.42%	7,519
2023	102,224,000	102,224,000	7.60%	6,082
2022	105,420,349	105,420,349	7.91%	6,210
2021	108,045,388	108,045,388	8.46%	6,275
2020	107,695,742	107,695,742	8.86%	6,254
2019	108,298,425	108,298,425	9.05%	6,311
2018	109,172,980	109,172,980	9.32%	6,362
2017	106,737,316	106,737,316	9.62%	6,220
2016	101,282,721	101,282,721	9.51%	5,732

(1) Includes Unamortized Bond Premiums and bond anticipation notes

(2) See Table 6-Assessed Value and Estimated Actual Value of Taxable Property for real property value data(which includes Public Service Corporations)

(3) See the Table 13-Demographic and Economic Statistics for personal and population data.

CITY OF BRISTOL, VIRGINIA  
Legal Debt Margin Information  
Last Ten Fiscal Years

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Debt limit	\$ 107,947,859	\$ 113,882,533	\$ 117,848,900	\$ 120,737,519	\$ 121,580,880	\$ 127,759,931	\$ 133,477,375	\$ 134,470,495	\$ 137,386,925	\$ 174,721,674
Total net debt applicable to limit	104,212,721	106,737,316	109,172,980	108,298,425	107,695,742	108,045,388	105,420,349	102,224,000	129,472,268	125,481,406
Legal debt margin	\$ 3,735,138	\$ 7,145,217	\$ 8,675,920	\$ 12,439,094	\$ 13,885,138	\$ 19,714,543	\$ 28,057,026	\$ 32,246,495	\$ 7,914,657	\$ 49,240,268
Total net debt applicable to the limit as a percentage of debt limit	96.54%	93.73%	92.64%	89.70%	88.58%	84.57%	78.98%	76.02%	94.24%	71.82%
Legal Debt Margin Calculation for Fiscal Year 2024										
Assessed value										
Total assessed value	\$ 1,747,216,741									
Debt limit (10% of total assessed value)	\$ 174,721,674									
Net debt applicable to limit	125,481,406									
Legal debt margin	\$ 49,240,268									

Note: Includes General Real Estate and Public Service Corporation Real Estate

**CITY OF BRISTOL, VIRGINIA**  
**Demographic and Economic Statistics**  
**Last Ten Fiscal Years**

Fiscal Year	Population (1) (2)	Personal Income	Personal Income \$	EST	EST	EST	EST	Median Age	School Enrollment (4)	Unemployment Rate (5)
2025	17,219	872,435,073	\$	872,435,073	EST	50,667	EST	42.6	2,004	3.8%
2024	17,219	872,435,073		872,435,073		50,667		42.6	2,035	3.5%
2023	16,807	784,987,742		784,987,742		46,706		43.7	2,093	3.6%
2022	16,975	792,834,350		792,834,350		46,706		43.4	2,097	3.2%
2021	17,219	814,630,890		814,630,890		47,310		43.4	2,116	5.7%
2020	17,219	714,812,347		714,812,347		41,513		42.2	2,134	9.8%
2019	17,160	702,049,920		702,049,920		40,912		42.2	2,129	3.9%
2018	17,160	702,049,920		702,049,920		40,912		42.2	2,157	4.2%
2017	17,160	673,856,040		673,856,040		39,269		42.9	2,171	4.3%
2016	17,669	649,865,820		649,865,820		36,780		42.9	2,193	5.2%

(1) Population, school enrollment, and unemployment figures are based on fiscal year ending June 30. Per Capita Income is as of December 31.

(2) Population is based on figures available from the U.S. Census Bureau

(3) Source: Bureau of Economic Analysis US Department of Commerce

Per Capita Income is based on City of Bristol, Virginia + Washington County, Virginia

(4) Source: Bristol Virginia School System; does not include preschool enrollment

(5) Source: Virginia Employment Commission

**CITY OF BRISTOL, VIRGINIA**  
**Principal Employers**  
**Current Year and Nine Years Ago**

Employer	Fiscal Year 2025			Fiscal Year 2016		
	Employees	Rank	% of Principal Employers	Employees	Rank	% of Principal Employers
Hard Rock Hotel & Casino Bristol	1,350	1	34.26%			
Bristol, Virginia Public Schools	467	2	11.85%	348	3	13.71%
Electro Mechanical Corporation	450	3	11.42%	480	1	18.91%
Amazon	302	4	7.66%			0.00%
City of Bristol Virginia	364	5	9.24%	381	2	15.01%
Strongwell	249	6	6.32%	261	5	10.28%
K-VA-T Food Stores Inc	238	7	6.04%			0.00%
Shearer's	225	8	5.71%	325	4	12.81%
Virginia Department of Transportation	199	9	5.05%	243	6	9.57%
Aerus	96	10	2.44%	133	9	5.24%
United Parcel Service				207	7	8.16%
Cabela's				160	8	6.30%
<b>Totals</b>	<b>3,940</b>		<b>100.00%</b>	<b>2,538</b>		<b>100.00%</b>

\* 2015 employees for Bristol, Virginia School System are included in the figure for City of Bristol, Virginia

Source: Economic Development

**CITY OF BRISTOL, VIRGINIA**  
**Full-time Equivalent City Government Employees by Function/Program**  
**Last Ten Fiscal Years**

Function/Program	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
General government	23	26	23	23	24	23	23	26	31	29
Judicial administration	17	18	18	17	21	22	22	22	23	23
Public safety	173	176	179	178	178	175	179	145	145	148
Public works	31	32	34	30	31	30	30	30	33	35
Solid waste	26	25	25	23	23	23	23	28	21	20
Health and welfare	42	43	40	40	42	37	41	43	43	52
Parks, recreation, and cultural	25	23	23	21	21	20	19	20	20	20
Library	29	22	22	21	22	24	24	26	23	25
Community development	9	8	8	6	7	7	6	5	5	7
Transit	6	7	7	7	8	8	7	8	7	7
<b>Totals</b>	<b>381</b>	<b>380</b>	<b>379</b>	<b>366</b>	<b>375</b>	<b>369</b>	<b>374</b>	<b>352</b>	<b>350</b>	<b>364</b>

Source: Adopted Budget Book, Library, and Department of Social Services

**CITY OF BRISTOL, VIRGINIA**  
**Operating Indicators by Function**  
**Last Ten Fiscal Years**

Function	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Judicial Administration</b>										
<b>Sheriff:</b>										
Inmates Housed (Daily)****	140	145	151	155	148	148	139	-	-	-
Inmate Transports	519	568	917	934	705	812	2,294	319	462	411
Courts Worked	609	563	541	576	610	651	534	516	596	532
<b>Public Safety</b>										
<b>Police:</b>										
Criminal Warrants	2,419	2,273 *	1,710	2,542	2,193 ***	990 ***	1,973	2,809	3,359	3,532
Parking Violations	114	70	156	61	217 ***	15 ***	15	35	37	38
Traffic Violations	4,674	4,646 *	4,513	5,055	4,657 ***	2,733 ***	3,526	4,658	5,604	5,667
<b>Fire-Current:</b>										
Fire Responses	95	109	108	108	109	122	128	98	139	151
EMS Responses	990	1,389	1,836	2,833	3,074	3,221	3,122	2,904	2,798	2,214
Hazmat Responses	42	46	37	11	53	56	51	62	50	65
Other Responses	555	669	599	626	570	505	617	641	686	719
<b>Public Works</b>										
Refuse Collected (tons per day)	28	28	28	29	31	32	33	40	41	41
Recyclables collected (tons per day)	10	11	10	11	11	10	9	2	-	-
<b>Library</b>										
Volumes in collection	162,271	172,688	175,930	179,797	182,121	184,731	190,812	195,740	202,192	210,475
Total Circulated	287,868	280,164	275,015	279,200 **	264,453	231,146	271,815	281,239	283,740	295,935

\*9 months of data

\*\*Library closed 3/18/2020 - 5/6/2020 due to COVID19 pandemic

\*\*\*5 months of data due to data loss

\*\*\*\*During fiscal year 2023, the City became a member of the Southwest Virginia Regional Jail Authority.

Source: Individual City Departments. Prior year information provided to the extent available.

**CITY OF BRISTOL, VIRGINIA**  
**Capital Asset and Infrastructure Statistics by Function/Program**  
 Last Ten Fiscal Years

Function/Program	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Public safety</b>										
Law Enforcement Vehicles	67	67	60	61	55	62	63	62	75	75
Fire Stations	3	3	3	3	3	3	3	3	3	3
<b>Public works</b>										
Primary Streets (lane miles)	49.67	49.63	52.07	54.73	54.73	55.47	55.69	55.69	55.47	55.47
Secondary Streets (lane miles)	207.43	214.96	218.00	219.64	219.64	218.97	219.35	219.35	219.57	219.57
<b>Parks, Recreation, and Cultural</b>										
Community Center	1	1	1	1	1	1	1	1	1	1
Parks/Athletic Fields	18	18	18	18	18	18	18	17	17	17

Source: Individual City Departments. Prior year information provided to the extent available.

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## COMPLIANCE SECTION

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**Independent Auditors' Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

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**To the Members of the City Council  
City of Bristol, Virginia  
Bristol, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Bristol, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City of Bristol, Virginia's basic financial statements, and have issued our report thereon dated November 26, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Bristol, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Bristol, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Bristol, Virginia's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Bristol, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Polina, Fane, Cox Associates*

Blacksburg, Virginia  
November 26, 2025



**Independent Auditors' Report on Compliance for Each Major Program and on  
Internal Control over Compliance Required by the Uniform Guidance**

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To the Members of the City Council  
City of Bristol, Virginia  
Bristol, Virginia

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the City of Bristol, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of Bristol, Virginia's major federal programs for the year ended June 30, 2025. The City of Bristol, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

The City of Bristol, Virginia's basic financial statements include the operations of the City of Bristol, Virginia School Board, which expended \$5,557,415 in federal awards which is not included in the City of Bristol, Virginia's schedule of expenditure of federal awards during the year ended June 30, 2025. Our audit, described below, did not include the operations of the City of Bristol, Virginia School Board because the component unit issues a separate report.

In our opinion, the City of Bristol, Virginia complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Bristol, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City of Bristol, Virginia's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City of Bristol, Virginia's federal programs.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Bristol, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Bristol, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City of Bristol, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City of Bristol, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City of Bristol, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Polina, Fane, Cox Associates*

Blacksburg, Virginia  
November 26, 2025

City of Bristol, Virginia  
Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2025

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures
<i>DEPARTMENT OF AGRICULTURE:</i>			
Pass Through Payments:			
<i>State Department of Social Services:</i>			
SNAP Cluster:			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	0010124/0010125/ 0040124/0040125/ 050124/0050125	\$ 576,198
<i>DEPARTMENT OF HEALTH AND HUMAN SERVICES:</i>			
Pass Through Payments:			
<i>State Department of Social Services:</i>			
Guardianship Assistance	93.090	1110124/1110125	\$ 9,941
Title IV-E Prevention Program	93.472	1140124/1140125	10,149
Mary Lee Allen Promoting Safe and Stable Families	93.556	0950123/0950124/0980120	33,519
Temporary Assistance for Needy Families	93.558	0400124/0400125	401,879
Refugee and Entrant Assistance-State/Replacement Designee Administered Programs	93.566	0500125	1,103
Low-Income Home Energy Assistance	93.568	0600424/0600425	73,714
Stephanie Tubbs Jones Child Welfare Services Program	93.645	0900123/0900124	1,241
CCDF Cluster:			
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	0760124/0760125	72,624
Chafee Education and Training Vouchers Program	93.599	9160123	159
Adoption and Legal Guardianship Incentive Payments	93.603	1130123	5,824
Foster Care - Title IV-E	93.658	1100124/1100125	363,250
Adoption Assistance	93.659	1120124/1120125	805,817
Social Services Block Grant	93.667	1000124/1000125	537,293
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150123/9150124	7,107
Elder Abuse Prevention Interventions Program	93.747	8000321	18,659
Children's Health Insurance Program	93.767	0540124/0540125	6,379
Medicaid Cluster:			
Medical Assistance Program	93.778	1200124/1200125	499,827
Total Department of Health and Human Services			\$ 2,848,485
<i>DEPARTMENT OF HOMELAND SECURITY:</i>			
Pass Through Payments:			
<i>State Department of Emergency Management:</i>			
Homeland Security Grant Program	97.067	EMW-2023-SS-00109/ EMW-2024-SS-05162	\$ 140,409
Emergency Management Performance Grants	97.042	EMP-2024-EP-05008/ 126434	49,451
Total Department of Homeland Security			\$ 189,860
<i>DEPARTMENT OF JUSTICE:</i>			
Direct Payments:			
Equitable Sharing Program	16.922	not applicable	\$ 9,597
Pass Through Payments:			
<i>State Department of Criminal Justice Services:</i>			
Crime Victim Assistance	16.575	15POVC22GG00681ASSI/ 15POVC23GG00472ASSI	64,663
Violence Against Women Formula Grants	16.588	15JOVW23GG00605STOP/ 15JOVW24GG00546STOP	50,000
Total Department of Justice			\$ 124,260
<i>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:</i>			
Direct Payments:			
CDBG - Entitlement Grants Cluster:			
Community Development Block Grants/Entitlement Grants	14.218	not applicable	\$ 224,614

City of Bristol, Virginia  
Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2025

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures
<i>DEPARTMENT OF TRANSPORTATION:</i>			
Pass Through Payments:			
<i>State Department of Rail and Transportation:</i>			
Federal Transit Cluster:			
Federal Transit Formula Grants	20.507	not available	\$ 357,568
<i>State Department of Motor Vehicles:</i>			
Federal Transit Capital Investment Grants	20.500	not available	<u>254,835</u>
Total Federal Transit Cluster			\$ 612,403
<i>Virginia Department of Transportation:</i>			
		U000-102-754, P101/ U000-102-755, P101/ U000-102-756, P101/ 0011-102-728, P101, R201, C501/ FY24PLBRISTOLVAMPO/ FY25PLBRISTOLVAMPO	
Highway Planning and Construction Highway Safety Cluster:	20.205		2,028,837
State and Community Highway Safety	20.600	BPT-2024-54018-24018/ BPT-2025-55049-25049	<u>61,790</u>
Total Department of Transportation			<u>\$ 2,703,030</u>
<i>ENVIRONMENTAL PROTECTION AGENCY:</i>			
Pass through payments:			
Environmental Protection Agency			
Brownfields Multipurpose, Assessment, Revolving Loan Fund, and Cleanup Cooperative Agreements	66.818	not available	<u>\$ 42,323</u>
Total Expenditures of Federal Awards			<u>\$ 6,708,770</u>

**Notes to Schedule of Expenditures of Federal Awards**

Note A-Basis of Presentation:

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of Bristol, Virginia under programs of the federal government for the year ended June 30, 2025. The information in the Schedule is presented in accordance with the requirements of the Uniform Guidance. Because the Schedule presents only a selected portion of the operations of the City of Bristol, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Bristol, Virginia.

Note B-Summary of Significant Accounting Policies

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement.

(2) Pass-through entity identifying number are presented where available.

(3) The City did not elect the 15% de minimus indirect cost rate because they only request direct costs for reimbursement.

Note C-Loans and Loan Guarantees:

The City did not have any loans or loan guarantees which are subject to reporting requirements for the current year.

Note D-Subrecipients:

The City did not have any subrecipients during the fiscal year.

Note E-Relationship to the Financial Statements:

Federal expenditures, revenues and capital contributions are reported in the City's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:

Primary government:

Intergovernmental revenue (exhibit 5)	\$ 40,192,870
Intergovernmental revenue (exhibit 8)	813,449
Less: State aid and QSCB subsidy	<u>(34,297,549)</u>

Total federal expenditures per the Schedule of Expenditures of Federal Awards

\$ 6,708,770

Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2025

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**Section I - Summary of Auditors' Results**

**Financial Statements**

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	No

**Federal Awards**

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR section, 200.516 (a)?	No

Identification of major programs:

<u>Assistance Listing #</u>	<u>Name of Federal Program or Cluster</u>
20.205	Highway Planning and Construction

Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000
Auditee qualified as low-risk auditee?	Yes

**Section II - Financial Statement Findings**

There are no financial statement findings to report.

**Section III - Federal Award Findings and Questioned Costs**

There are no federal award findings and questioned costs to report.

City of Bristol, Virginia

**Summary Schedule of Prior Audit Findings  
For the Year Ended June 30, 2025**

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No prior year findings