# Town of Courtland, Virginia Annual Comprehensive Financial Report Year Ended June 30, 2020



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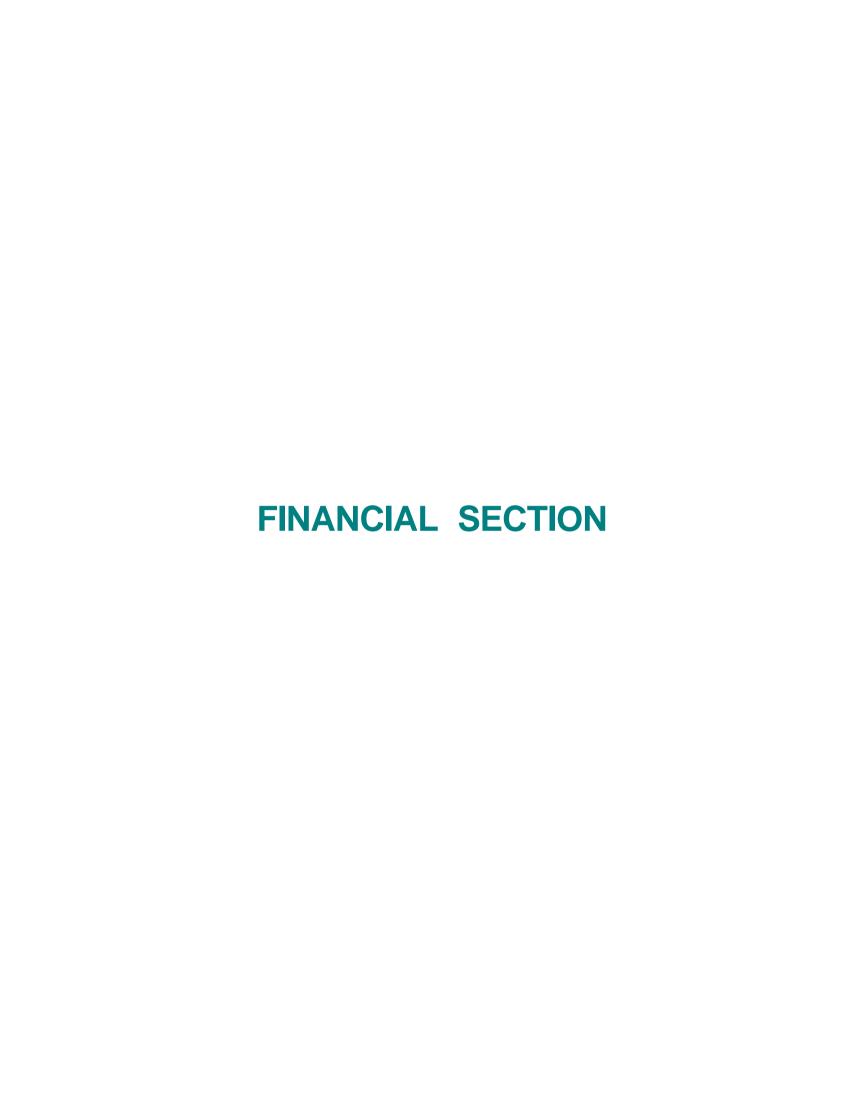
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# **COMPLIANCE SECTION**

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

69-70





Sherwood H. Creedle, Founder

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

# INDEPENDENT AUDITOR'S REPORT

To the Town Council Town of Courtland, Virginia

# Report on the Audit of the Financial Statements

# **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the Town of Courtland, Virginia, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Town of Courtland, Virginia's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Town of Courtland, Virginia, as of June 30, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Courtland, Virginia and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Courtland, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Town of Courtland, Virginia's internal control. Accordingly,
  no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the
  aggregate, that raise substantial doubt about the Town of Courtland, Virginia's ability to
  continue as a going concern for a reasonable period of time.

We are required to be communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB funding on pages 1-7, 56-59, and 60-68 be presented to supplement the basic financial statements. Such information, is the responsibility of management, and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Reporting Required by Government Auditing Standards

Creedle, Jones & associates, P.C.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 9, 2023, on our consideration of the Town of Courtland, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Town of Courtland, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Courtland, Virginia's internal control over financial reporting and compliance.

Creedle, Jones & Associates, P.C. Certified Public Accountants

South Hill, Virginia January 9, 2023

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Town of Courtland, Virginia presents the following discussion and analysis as an overview of the Town of Courtland, Virginia's financial activities for the fiscal year ending June 30, 2020. We encourage readers to read this discussion and analysis in conjunction with the Town's basic financial statements.

# FINANCIAL HIGHLIGHTS

- At the close of the fiscal year, the assets and deferred outflows of resources of the Town's governmental activities exceeded its liabilities and deferred inflows of resources by \$974,876. Of this amount, \$489,486 is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors. For the business-type activities, the assets and deferred outflows of resources exceeded the liabilities and deferred inflows of resources by \$459,539 with an unrestricted balance of \$333,775.
- The Town's total net position increased by \$36,049 during the current fiscal year. Of this amount, a decrease of \$12,013, before transfers, is related to governmental activities and an increase of \$48,062, before transfers, is attributed to business-type activities.
- As of June 30, 2020, the Town's Governmental Funds reported combined ending fund balances of \$353,610, an increase of \$46,377 in comparison with the prior year.
- At the end of fiscal year 2020, the general fund unassigned fund balance was \$264,170, or approximately 64.8% of total general fund expenditures.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information in addition to the basic financial statements themselves.

# **Government-Wide Financial Statements**

The government-wide financial statements report information about the Town as a whole using accounting methods similar to those found in the private sector. They also report the Town's net position and how they have changed during the fiscal year.

<u>Statement of Net Position</u>: presents information on all of the Town's assets and liabilities. The difference between a) assets and deferred outflows of resources and b) liabilities and deferred inflows of resources can be used as one way to measure the Town's financial health or financial condition. Over time, increases or decreases in the net position can be one indicator of whether the Town's financial condition is improving or deteriorating. Other nonfinancial factors will also need to be considered, such as changes in the Town's property tax base and the condition of Town facilities.

<u>Statement of Activities</u>: presents information using the accrual basis accounting method and shows how the Town's net position changed during the fiscal year. All of the current year's revenues and expenses are shown in the Statement of Activities, regardless of when cash is received or paid.

The government-wide financial statements distinguish governmental activities from business-type activities identified as the primary government. The governmental activities of the Town include general government administration, public safety, public works, and parks, recreation and cultural. Public utilities represent the business-type activities.

#### **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The Town uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the Town's most significant funds rather than the Town as a whole. Major funds are separately reported.

The Town has two types of funds:

Governmental Funds - Most of the Town's basic services are included in Governmental Funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances remaining at year end that are available for spending. The Governmental Funds financial statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. Because this information does not encompass the long-term focus of the government-wide statements, additional information is provided with the fund's financial statements to explain the relationship (or differences). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Special Revenue Fund, all of which are considered to be major funds.

*Proprietary Funds* – The Town uses an Enterprise Fund which operates in a manner similar to private business enterprises. Costs are recovered primarily through user charges. Proprietary Fund financial statements provide both long and short-term financial information.

#### Notes to the Basic Financial Statements

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements.

# **Other**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information such as the budgetary comparison schedule.

# FINANCIAL ANALYSIS OF THE TOWN AS A WHOLE

# **Statement of Net Position**

The following table reflects the condensed Statement of Net Position:

# **Summary of Net Position**

As of June 30, 2020 and 2019

	Governmen	ntal Activities	Business-T	ype Activities	<b>Total Primary Government</b>		
	2020	<u>2019</u>	2020	<u>2019</u>	2020	<u>2019</u>	
Assets							
Current	\$ 403,400	\$ 363,072	\$ 335,575	\$ 302,788	\$ 738,975	\$ 665,860	
Capital assets (net)	485,390	518,249	125,764	139,914	611,154	658,163	
Other assets	180,202	203,106			180,202	203,106	
Total Assets	1,068,992	1,084,427	461,339	442,702	1,530,331	1,527,129	
Deferred Outflows of Resources	21,187	7,315			21,187	7,315	
Total Assets and Deferred Outflows							
of Resources	<u>\$1,090,179</u>	\$ 1,091,742	<u>\$ 461,339</u>	\$ 442,702	<u>\$ 1,551,518</u>	\$ 1,534,444	
Liabilities							
Other liabilities	\$ 13,409	\$ 19,742	\$ 1,800	\$ 1,597	\$ 15,209	\$ 21,339	
Long-term liabilities	83,305	78,501			83,305	78,501	
Total Liabilities	96,714	98,243	1,800	1,597	98,514	99,840	
Deferred Inflows of Resources	18,589	36,238	-	-	18,589	36,238	
Net Position							
Net investment in capital assets	485,390	518,249	125,764	139,914	611,154	658,163	
Unrestricted	489,486	439,012	333,775	301,191	823,261	740,203	
Total Net Position	974,876	957,261	459,539	441,105	1,434,415	1,398,366	
Total Liabilities, Deferred Inflows							
of Resources, and Net Position	\$1,090,179	\$ 1,091,742	\$ 461,339	\$ 442,702	\$ 1,551,518	\$ 1,534,444	

#### Statement of Activities

The following table summarizes revenues and expenses for the primary government:

# **Summary of Changes in Net Position**

For the Fiscal Years Ended June 30, 2020 and 2019

	Gove	<u>ernment</u>	al /	<u>Activities</u>	Business-Type Activities				Total Primary Governmen			vernment
	20	020		2019		2020		2019		2020		<u>2019</u>
Revenues												
Program Revenues												
Charges for services	\$ 3	34,117	\$	35,096	\$	93,496	\$	96,615	\$	127,613	\$	131,711
Operating grants and contributions	1	10,000		11,839		-		-		10,000		11,839
General Revenues												
General property taxes,												
real and personal	18	87,050		176,918		-		-		187,050		176,918
Other taxes	9	97,767		88,297		-		-		97,767		88,297
Grants and contributions not restricted to												
specific programs	7	75,805		74,797		-		=		75,805		74,797
Unrestricted revenues from use of money and												
property		3,089		12,343		1,929		1,103		5,018		13,446
Miscellaneous		21,154	_	1,557	_		_		_	21,154	_	1,557
Total Revenues	42	28,982		400,847		95,425		97,718		524,407		498,565
Expenses												
General government administration	14	40,890		112,860		-		-		140,890		112,860
Public safety	12	25,769		137,398		-		-		125,769		137,398
Public works	16	62,309		149,033		-		=		162,309		149,033
Parks, recreation, and cultural	1	12,027		12,238		-		=		12,027		12,238
Water and sewer			_			47,363	_	65,074		47,363	_	65,074
Total Expenses	44	40,995		411,529	_	47,363	_	65,074		488,358	_	476,603
Increase (Decrease) in Net Position Before Transfers	(*	12,013)		(10,682)		48,062		32,644		36,049		21,962
Transfers		29,628	_	30,000	_	(29,628)	_	(30,000)			_	
Increase in Net Position	1	17,615		19,318		18,434		2,644		36,049		21,962
Beginning Net Position	95	57,261		937,943	_	441,105	_	438,461	_	1,398,366	_1	1,376,404
Ending Net Position	\$ 97	74,876	\$	957,261	\$	459,539	\$	441,105	\$	1,434,415	\$ 1	1,398,366

Governmental activities decreased the Town's net position, before transfers, by \$12,013 for fiscal year 2020. Revenues from governmental activities totaled \$428,982. General property taxes, real and personal comprise the largest source of these revenues, totaling \$187,050 or 43.6% of all governmental activities revenue.

The total cost of all governmental activities for this fiscal year was \$440,995. Public works was the Town's largest program with expenses totaling \$162,309 or 36.8% of all governmental activities expenses.

Business-type activities increased the Town's net position, before transfers, by \$48,062. Revenues from business-type activities totaled \$95,425 for the fiscal year ended June 30, 2020. Expenses for the business-type activities totaled \$47,363 for the fiscal year ended June 30, 2020.

For the Town's governmental activities, the net expense (total cost less fees generated by the activities and program-specific governmental aid) is illustrated in the following table:

# **Net Cost of Governmental Activities**

For the Fiscal Years Ended June 30, 2020 and 2019

	<u>2020</u>					<u>2019</u>			
		otal Cost Services		Net Cost Services	_	otal Cost Services	Net Cost of Services		
General government administration Public safety Public works Parks, recreation, and cultural	\$	140,890 125,769 162,309 12,027	\$	(140,890) (98,701) (145,260) (12,027)	\$	112,860 137,398 149,033 12,238	\$ (112,860) (106,663) (132,833) (12,238)		
Total	\$	440,995	\$	(396,878)	\$	411,529	\$ (364,594)		

# FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year. The Town's governmental funds reported combined ending fund balances of \$353,610. The combined governmental fund balance increased \$46,377 from the prior year.

The General Fund is the main operating fund of the Town. At the end of the current fiscal year, the General Fund had an unassigned fund balance of \$264,170. The General Fund's liquidity can be measured by comparing unassigned fund balance to total fund expenditures. Unassigned fund balance represents 64.8% of total fund expenditures.

The Water Fund contributed \$29,628 in operating funds to finance the governmental funds operations.

# **BUDGETARY HIGHLIGHTS**

# **General Fund**

The following table provides a comparison of original budget, final budget, and actual revenues and expenditures in the General Fund:

# **Budgetary Comparison**

# General Fund

For the Fiscal Years Ended June 30, 2020 and 2019

		2020		<u>2019</u>					
	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>			
Revenues									
Taxes	\$ 163,086	\$ 163,086	\$ 186,766	\$ 163,086	\$ 163,086	\$ 175,247			
Fines and forfeitures	100	100	17,068	100	100	18,896			
Other	66,750	66,750	121,805	66,750	66,750	100,163			
Intergovernmental	88,099	88,099	<u>85,805</u>	88,099	88,099	86,636			
Total Revenues	318,035	318,035	411,444	318,035	318,035	380,942			
Expenditures	363,335	363,335	407,948	363,335	363,335	397,862			
Excess (Deficiency) of Revenues									
Over Expenditures	(45,300)	(45,300)	3,496	(45,300)	(45,300)	(16,920)			
Other Financing Sources (Uses)									
Transfers in	45,300	45,300	25,870	<u>45,300</u>	<u>45,300</u>	25,230			
Total	45,300	45,300	25,870	45,300	45,300	25,230			
Change in Fund Balance	<u>\$</u>	<u>\$</u>	\$ 29,366	<u>\$</u> -	<u>\$</u>	\$ 8,310			

There were no budget amendments during the year.

Actual revenues were more than budget amounts by \$93,409, or 29.4%, while actual expenditures were \$44,613, or 12.3% more than final budget amounts.

# CAPITAL ASSETS AND LONG-TERM DEBT

# **Capital Assets**

As of June 30, 2020, the Town's governmental activities net capital assets total \$485,390, which represents a net decrease of \$32,859 or 6.3% over the previous fiscal year-end balance. The business-type activities net capital assets total \$125,764, a decrease of \$14,150 or 10.1% over the previous fiscal year, as summarized in the following table:

# **Change in Capital Assets**

#### **Governmental Activities**

	Balance <u>July 1, 2019</u>		Net Additions and Deletions		Balance <u>e 30, 2020</u>
Land and land improvements	\$	244,600	\$	-	\$ 244,600
Buildings and improvements		68,900		-	68,900
Vehicles and equipment		395,437			395,437
Total Capital Assets		708,937		-	708,937
Less: Accumulated depreciation		(190,688)		(32,859)	(223,547)
Total Capital Assets, Net	\$	518,249	\$	(32,859)	\$ 485,390

# **Business-Type Activities**

	 lance 1, 2019	 Additions <u>Deletions</u>	alance 30, 2020
Property and equipment	\$ 473,466	\$ 	\$ 473,466
Total Capital Assets	473,466	-	473,466
Less: Accumulated depreciation	 (333,552)	 (14,150)	(347,702)
Total Capital Assets, Net	\$ 139,914	\$ (14,150)	\$ 125,764

# **Long-Term Debt**

As of June 30, 2020, the Town's long-term obligations total \$37,099.

	Balance July 1, 2019		 Additions Deletions	Balance June 30, 2020		
Governmental Activities Compensated absences	\$	35,501	\$ 1,598	\$	37,099	
Total Governmental Activities	\$	35,501	\$ 1,598	\$	37,099	

More detailed information on the Town's long-term obligations is presented in Note 8 to the financial statements.

# **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

The Town's elected and appointed officials considered many factors when setting the fiscal-year 2021 budget.

The average unemployment rate for the Town of Courtland, Virginia in June 2020, which uses Southampton County, Virginia's rate, was 6.8%. This compares favorably to the state's rate of 9.4% and favorably to the national rate of 11.2%.

The estimate in April 2020 by the University of Virginia Weldon Cooper Center is a population of 1,295.

These rates along with other indicators were taken into account when adopting the General Fund budget for 2021, which accounts for most of the Town's operational costs. The fiscal year 2021 adopted budget anticipates General Fund revenues and expenditures to be \$376,842, a 3.72% increase over the fiscal year 2020 budget.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Town's finances and to demonstrate the Town's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to Clerk, Town of Courtland, Virginia, P.O. Box 39, 22219 Meherrin Road, Courtland, Virginia 23837, telephone 757-653-2222.

# BASIC FINANCIAL STATEMENTS

# Statement of Net Position

At June 30, 2020

# **Primary Government**

		•			
	Governmental Activities	Business-Type Activities	<u>Total</u>		
Assets					
Current Assets Cash and investments	¢ 265.492	¢ 222.604	¢ 600.174		
Receivables. net	\$ 365,483 37,917	\$ 322,691 12,884	\$ 688,174 50,801		
Total Current Assets	403,400	335,575	738,975		
Total Guitelli Assets	403,400	333,373	130,913		
Capital Assets					
Land	244,600	-	244,600		
Other capital assets, net of accumulated					
depreciation	240,790	125,764	366,554		
Capital Assets, Net	485,390	125,764	611,154		
Other Assets					
Net pension asset	180,202	-	180,202		
Total Other Assets	180,202		180,202		
Total Other Assets	100,202		100,202		
Total Assets	1,068,992	461,339	1,530,331		
Deferred Outflows of Resources					
Pension	10,864	-	10,864		
OPEB	10,323		10,323		
Total Deferred Outflows of Resources	21,187		21,187		
Total Assets and Deferred Outflows					
of Resources	\$ 1,090,179	\$ 461,339	\$ 1,551,518		
Liabilities					
Current Liabilitites	<b>A</b> 40.400	Φ 4.000	<b>A</b> 45.000		
Accounts payable and accrued expenses	\$ 13,409	\$ 1,800	\$ 15,209		
Total Current Liabilities	13,409	1,800	15,209		
Long-Term Liabilities					
Net OPEB liability	46,206	-	46,206		
Due within one year					
Compensated absences	3,710	-	3,710		
Due in more than one year					
Compensated absences	33,389		33,389		
Total Long-Term Liabilities	83,305		83,305		
Total Liabilities	96,714	1,800	98,514		
Deferred Inflame of Beautiful					
Deferred Inflows of Resources Pension	1/1100		1/1100		
OPEB	14,189 4,400	-	14,189 4,400		
Total Deferred Inflows of Resources	18,589		18,589		
Total Deferred filliows of Resources	10,569	-	10,569		
Net Position					
Net investment in capital assets	485,390	125,764	611,154		
Unrestricted	489,486	333,775	823,261		
Total Net Position	974,876	459,539	1,434,415		
Total Liabilities, Deferred Inflows of					
Resources, and Net Position	\$ 1,090,179	\$ 461,339	<u>\$ 1,551,518</u>		
The accompanying notes to the financial st	tatements are an	integral part of	f this statement.		

# Statement of Activities

For the Year Ended June 30, 2020

# Net (Expense) Revenue and Changes in Net Position

		Charges for	Operating Charges for Grants and		imary Governme Business-Type	<u>nt</u>
Functions/Programs	<b>Expenses</b>	<u>Services</u>	<b>Contributions</b>	<u>Activities</u>	<u>Activities</u>	<u>Total</u>
Primary Government Governmental Activities						
General government administration	\$ 140,890	\$ -	\$ -	\$ (140,890)		\$ (140,890)
Public safety	125,769	17,068	10,000	(98,701)		(98,701)
Public works	162,309	17,049	-	(145,260)		(145,260)
Parks, recreation, and cultural	12,027			(12,027)		(12,027)
Total Governmental Activities	440,995	34,117	10,000	(396,878)		(396,878)
<b>Business-Type Activities</b>						
Water Fund	47,363	93,496			<u>\$ 46,133</u>	46,133
Total Business-Type Activities	47,363	93,496			46,133	46,133
Total Primary Government	<u>\$ 488,358</u>	\$ 127,613	<u>\$ 10,000</u>		46,133	(350,745)
	General Reven	ues				
	General pro	operty taxes, re	eal and personal	187,050	-	187,050
	Other local	taxes	·	97,767	-	97,767
	Grants and c	ontributions no	t restricted to			
	specific	programs		75,805	-	75,805
	Unrestricted	revenues from	use of money			
	and proper	rty		3,089	1,929	5,018
	Miscellaneou	s		21,154	-	21,154
	Transfers			29,628	(29,628)	
	Total G	Seneral Revenu	ues and Transfers	414,493	(27,699)	386,794
	Change in Net	Position		17,615	18,434	36,049
	Net Position - E	Beginning of Ye	ear	957,261	441,105	1,398,366
	Net Position - E	nd of Year		\$ 974,876	\$ 459,539	\$ 1,434,415

Balance Sheet

Governmental Funds

At June 30, 2020

			S	Special			
			<u>R</u>	<u>evenue</u>		Total	
	G	eneral		Trash	Gov	ernmental	
		<u>Fund</u>		<u>Fund</u>	<u>Funds</u>		
Assets							
Cash and investments	\$	277,579	\$	87,904	\$	365,483	
Property taxes receivable, net		36,381		-		36,381	
Accounts receivable				1,536		1,536	
Total Assets	\$	313,960	\$	89,440	\$	403,400	
Liabilities							
Accounts payable	\$	5,016	\$	-	\$	5,016	
Accrued liabilities		8,393		<u>-</u>		8,393	
Total Liabilities		13,409		-		13,409	
Deferred Inflows of Resources							
Unavailable revenue - property taxes		36,381		_		36,381	
Total Deferred Inflows of Resources		36,381		-		36,381	
Fund Balance							
Assigned		-		89,440		89,440	
Unassigned		264,170				264,170	
Total Fund Balance		264,170		89,440		353,610	
Total Liabilities, Deferred Inflows of							
Resources, and Fund Balance	\$	313,960	\$	89,440	\$	403,400	

# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

# At June 30, 2020

Total Fund Balances for Governmental Funds		\$ 353,610
Total net position reported for governmental activities in the Statement of Net Position is different because:  Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Those assets consist of:  Land  Vehicles and equipment, net of accumulated depreciation	\$ 244,600 240,790	
Total Capital Assets		485,390
Other assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.  Unavailable revenue, taxes		36,381
Deferred outflows and inflows of resources related to pensions and OPEB liabilities applicable to future periods and, therefore, are not reported in the funds. Deferred outflows of resources related to pensions Deferred outflows of resources related to OPEB Deferred inflows of resources related to pensions Deferred inflows of resources related to OPEB liability  Total Deferred Outflows and Inflows of Resources	10,864 10,323 (14,189) (4,400)	2 509
Liabilities applicable to the Town's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities.  Balances of long-term liabilities affecting net position are as follows:  OPEB liability Compensated absences Pension asset	(46,206) (37,099) 180,202	2,598
Total		 96,897
Total Net Position of Governmental Activities		\$ 974,876

Statement of Revenues, Expenditures, and Changes in Fund Balances

# Governmental Funds

Year Ended June 30, 2020

	Ó	General <u>Fund</u>				Total vernmental <u>Funds</u>
Revenues						
Property taxes	\$	186,766	\$	-	\$	186,766
Other local taxes		97,767		-		97,767
Fines and forfeitures		17,068		-		17,068
Use of money and property		2,731		358		3,089
Charges for services		153		16,896		17,049
Miscellaneous		21,154		-		21,154
Intergovernmental						
Revenue from the Commonwealth of Virginia	_	85,805				85,805
Total Revenues		411,444		17,254		428,698
Expenditures						
Current						
General government administration		141,280		-		141,280
Public safety		120,381		_		120,381
Public works		134,595		4,001		138,596
Parks, recreation, and cultural		11,692		-		11,692
Total Expenditures		407,948		4,001		411,949
Total Experiences	_	401,040		4,001		411,040
Excess (Deficiency) of Revenues Over Expenditures		3,496		13,253		16,749
Other Financing Sources (Uses)						
Transfers from other funds		25,870		3,758		29,628
Total Other Financing Sources (Uses)		25,870		3,758		29,628
Net Change in Fund Balance		29,366		17,011		46,377
Fund Balance - Beginning of Year		234,804		72,429	_	307,233
Fund Balance - End of Year	\$	264,170	\$	89,440	\$	353,610

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended June 30, 2020

Net Change in Fund Balances - Total Governmental Funds		\$ 46,377
Amounts reported for governmental activities in the Statement of Activities are different properties of Activities are different properties.	fferent because:	
Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Capitalized assets  Depreciation	\$ - (32,859)	(32,859)
Revenues in the Statement of Activities that do not provide current financial resources are deferred in the fund statements. This amount represents the difference in the amounts deferred in the fund financial statement but recognized in the Statement of Activities.		284
Governmental funds report pension and OPEB contributions as expenditures. However, in the Statement of Activities, the cost of pension and OPEB benefits earned net of employee contributions is reported as pension/OPEB expense. Change in net pension and related deferred inflows/outflows Change in compensated absences Change in OPEB liability and related deferred inflows/outflows	4,639 (1,598) 772	3,813
Change in Net Position of Governmental Activities		\$ 17,615

# Statement of Net Position

Proprietary Funds

At June 30, 2020

	Business-Type Activities - Enterprise Fund Water Fund
Assets	
Current Assets	
Cash and cash equivalents	\$ 322,691
Accounts receivable	12,884
Total Current Assets	335,575
Capital Assets, net	125,764
Total Assets	\$ 461,339
Liabilities	
Current Liabilities	
Accounts payable	\$ 1,800
Total Current Liabilities	1,800
Total Liabilities	1,800
Net Position	
Net investment in capital assets	125,764
Unrestricted	333,775
Total Net Position	459,539
Total Liabilities and Net Position	\$ 461,339

# Statement of Revenues, Expenses, and Changes in Net Position

# Proprietary Funds

Year Ended June 30, 2020

	Business-Type Activities - Enterprise Fund Water Fund				
Operating Revenues Charges for services	\$ 93,496				
Changes for convices	φ σσ, τσσ				
Total Operating Revenues	93,496				
Operating Expenses					
Repairs and maintenance	10,113				
Water labor	1,200				
Electricity	9,920				
Materials and supplies Telephone	8,745 544				
Other miscellaneous	628				
Water tech samples	2,063				
Depreciation	14,150				
Total Operating Expenses	47,363				
Operating Income	46,133				
Nonoperating Revenues (Expenses) Interest income	1,929				
Total Nonoperating Revenues (Expenses)	1,929				
Income Before Operating Transfers	48,062				
Operating Transfers Out	(29,628)				
Change in Net Position	18,434				
Total Net Position - Beginning of Year	441,105				
Total Net Position - End of Year	\$ 459,539				

**Business-Type** 

# Town of Courtland, Virginia

Statement of Cash Flows

Proprietary Funds

Year Ended June 30, 2020

	Enter	Activities - Enterprise Fund Water Fund		
Cash Flows from Operating Activities Receipts from customers Payments for labor Payments to suppliers	\$	89,351 (1,200) (31,810)		
Net Cash Provided by Operating Activities		56,341		
Cash Flows from Noncapital Financing Activities Payments made as interfund transfers		(29,628)		
Net Cash Used in Noncapital Financing Activities		(29,628)		
Cash Flows from Investing Activities Interest income		1,929		
Net Cash Provided by Investing Activities		1,929		
Net Increase in Cash and Cash Equivalents		28,642		
Cash - Beginning of Year		294,049		
Cash - End of Year	<u>\$</u>	322,691		
Reconciliation of Operating Income to Net Cash Provided by Operating Activities Operating income Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities	\$	46,133		
Depreciation expense		14,150		
Changes in assets and liabilities Receivables Accounts payable and accrued expenses		(4,145) 203		
Net Cash Provided by Operating Activities	\$	56,341		

Notes to the Financial Statements

Year Ended June 30, 2020

# **▲** Summary of Significant Accounting Policies

#### Narrative Profile

The Town of Courtland, Virginia (the "Town") is a political subdivision of the Commonwealth of Virginia operating under the Mayor-Council form of government. The elected Mayor and a six-member Town Council are vested with legislative powers, and form the executive and administrative head of the Town's government.

The Town of Courtland, Virginia engages in a comprehensive range of municipal services, including general government administration, public safety, public works, and parks, recreation, and cultural.

The financial statements of the Town have been prepared in conformity with the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the government's accounting policies are described below:

# 1-A. Financial Reporting Entity

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity for the basic financial statements is financial accountability. Financial accountability includes the appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the primary government should be included in its reporting entity. These financial statements present the Town of Courtland, Virginia (the primary government).

#### 1-B. Financial Reporting Model

The Town's Annual Comprehensive Financial Report includes management's discussion and analysis, the basic financial statements, and required supplementary information, described as follows:

Management's Discussion and Analysis – The basic financial statements are accompanied by a narrative introduction as well as an analytical overview of the Town's financial activities.

Government-wide Financial Statements – The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These statements report financial information for the Town as a whole. These financial statements focus on the primary government; as such, individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and grants and the Town's general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers.

The Statement of Net Position presents the financial position of the governmental and business-type activities of the Town at year end.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Town's governmental activities and for each identifiable activity of the business-type activities of the Town. Direct expenses are those that are specifically associated with a function and, therefore, clearly identifiable to that particular function. The Town does not allocate indirect expenses to functions in the Statement of Activities.

The Statement of Activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges to users of the Town's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for charges for services is which function generates the revenue. For grants and contributions, the determining factor is to which function the revenues are restricted.

Other revenue sources not considered to be program revenues are reported as general revenues of the Town. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business activity is self-financing or draws from the general revenues of the Town.

Fund Financial Statements – During the year, the Town segregates transactions related to certain Town functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Town at this more detailed level. Fund financial statements are provided for governmental and proprietary funds.

Major individual governmental and proprietary funds are reported in separate columns.

Reconciliation of Government-wide and Fund Financial Statements – Since the governmental funds financial statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements, a summary reconciliation of the difference between total fund balances as reflected on the governmental funds balance sheet and total governmental activities net position as shown on the government-wide Statement of Net Position is presented. In addition, a summary reconciliation of the difference between the total net change in fund balances as reflected on the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances, and the change in net position of governmental activities as shown on the government-wide Statement of Activities is presented.

Budgetary Comparison Schedules – Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. The Town and many other governments revise their original budgets over the course of the year for a variety of reasons.

GASB-Required Supplementary Pension – GASB issued Statement No. 68–Accounting and Financial Reporting for Pensions—an amendment of GASB No. 27. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions.

**GASB-Required Supplementary OPEB** – GASB issued Statement No. 75– Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB).

#### 1-C. Financial Statement Presentation

In the fund financial statements, financial transactions and accounts of the Town are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The following is a brief description of the funds reported by the Town in each of its fund types in the financial statements:

- O Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The Town reports the difference between its governmental fund assets and deferred outflows of resources and its liabilities and deferred inflows of resources as fund balance. The following are the Town's major governmental funds:
  - o General Fund The General Fund is the primary operating fund of the Town and accounts for all revenues and expenditures applicable to the general operations of the Town which are not accounted for in other funds. Revenues are derived primarily from property and other local taxes, licenses, permits, charges for services, use of money and property, and intergovernmental grants.
  - Special Revenue Funds Special Revenue Funds account for the proceeds of specific revenue sources (other than those derived from special assessments, expendable trusts, or dedicated for major capital projects) requiring separate accounting due to legal or regulatory provisions or administrative action. Special Revenue Funds include the following:
    - § <u>Trash Fund</u> This fund accounts for Town revenues collected and disbursed for Town garbage services provided to its citizens.
  - Capital Projects Funds The Capital Projects Fund accounts for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds. The Town has no Capital Projects funds at this time.

- Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. The Town has one enterprise fund, the Water Fund, which accounts for operations that are financed and operated in a manner similar to private business enterprises. The intent of the Town is that the cost of providing services to the general public be financed or recovered through user charges.
- Fiduciary Funds (Custodial Funds) Fiduciary funds account for assets held by
  the Town in a trustee capacity or as an agent or custodian for individuals, private
  organizations, other governmental units, or other funds. Custodial funds utilize the
  accrual basis of accounting. Since by definition, these assets are being held for
  the benefit of a third party and cannot be used to address activities or obligations
  of the government, these funds are not incorporated into the government-wide
  financial statements. The Town has no fiduciary funds at this time.

# 1-D. Measurement Focus and Basis of Accounting

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (general government administration, public safety, public works, parks, recreation, and cultural, etc.) which are otherwise being supported by general government revenues, (property taxes, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (general government administration, public safety, public works, parks, recreation, and cultural, etc.) or a business-type activity.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year end are reflected as unavailable revenues. Sales and utility taxes, which are collected by the state or utilities and, subsequently, remitted to the Town, are recognized as revenues and receivables upon collection by the state or utility, which is generally within two months preceding receipt by the Town.

Licenses, permits, fines, and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state, and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditures. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the proprietary fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

# 1-E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Fund Equity

# 1-E-1 Cash and Cash Equivalents

The Town operates a cash and investment pool which the general and water funds utilize. All other funds have separate bank accounts and investments. The Town pools money from several funds to facilitate disbursement and investment and to maximize investment income. Therefore, all cash and investments are essentially demand deposits and are considered cash and cash equivalents.

The Town allocates investment earnings of the cash and investment pool to each participating fund on a monthly basis in accordance with that fund's average equity balance in the pool for that month.

# 1-E-2 Investments

Investments are stated at fair value which approximates market; no investments are valued at cost. Certificates of deposit and short-term repurchase agreements are reported in the accompanying financial statements as cash and cash equivalents.

State statutes which, in general, allow the Town to invest in obligations of the United States or United States government sponsored corporations, in shares or other interests in any custodial arrangement, pool, or no-load, open-end management type investment company or investment trust (as defined), or in obligations of any State or political subdivision rated within the top two rating categories of any nationally recognized rating service.

# 1-E-3 Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portions of the interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statement as internal balances.

All trade and property tax receivables are shown net of an allowance for uncollectibles. The Town calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. At June 30, 2020, the allowance attributed to property taxes amounted to \$16,730.

General Fund - Taxes Receivable	\$ 53,111
Less: Allowance for Uncollectible	(16,730)
General Fund Taxes Receivable, Net	\$ 36,381

# Real and Personal Property Tax Data

The tax calendars for real and personal property taxes are summarized below:

# Real Property Personal Property

The Town bills and collects its own property taxes.

A ten percent penalty is levied on all taxes not collected on or before March 16 for personal property and May 1 for real estate.

# 1-E-4 Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30 are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is reported as nonspendable as this amount is not available for general appropriation.

# 1-E-5 Capital Assets

General capital assets are those capital assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in governmental funds. The Town reports these assets in the governmental activities column of the government-wide Statement of Net Position but does not report these assets in the governmental fund financial statements. Capital assets utilized by enterprise funds are reported both in the business-type activities column of the government-wide Statement of Net Position and in the enterprise funds' Statement of Net Position.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The Town maintains a capitalization threshold of \$500. The Town's infrastructure consists of water distribution system. Improvements to capital assets are capitalized; however, the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Capital assets of the water fund are depreciated using the straight-line method over the following estimated useful lives:

# **Asset Description**

# **Estimated Lives**

Buildings and improvements Vehicles and equipment 40 years 10 to 20 years

#### 1-E-6 Deferred Outflows/Inflows of Resources

The Statement of Net Position includes a separate section for Deferred Outflows of Resources. This represents the usage of net position applicable to future periods and will be recognized as expenditures in the future period to which it applies. This category also includes amounts related to pensions for certain actuarially determined differences between projected and actual investment earnings.

The Statement of Net Position also includes a separate section for Deferred Inflows of Resources. This represents the acquisition of net position applicable to future periods and will be recognized as revenue in the future period to which it applies. Currently, this category includes revenue received in advance, and amounts related to pensions for certain actuarially determined differences between projected and actual experience.

Deferred Inflows of Resources in the Governmental Funds Balance Sheet include unavailable revenue. Unavailable revenue consists primarily of special assessment, loans, and notes receivable. The Town considers revenues available if they are collected within 60 days of the end of the fiscal year.

# 1-E-7 Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Town will compensate the employees for the benefits through paid time off or some other means.

All compensated absence liabilities include salary-related payments, where applicable.

# 1-E-8 Pensions

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Political Subdivision's Retirement Plan and the additions to/deductions from the Political Subdivision's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS).

For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 1-E-9 Group Life Insurance

The Virginia Retirement System (VRS) Group Life Insurance Program is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The Group Life Insurance Program was established pursuant to §51.1-500 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are

established or may be amended. The Group Life Insurance Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net Group Life Insurance Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program OPEB, and Group Life Insurance Program OPEB expense, information about the fiduciary net position of the VRS Group Life Insurance program OPEB and the additions to/deductions from the VRS Group Life Insurance Program OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 1-E-10 Line of Duty Act Program

The Virginia Retirement System (VRS) Line of Duty Act Program (LODA) is a multiple-employer, cost-sharing plan. The Line of Duty Act Program was established pursuant to §9.1-400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The Line of Duty Act Program provides death and health insurance benefits to eligible state employees and local government employees, including volunteers, who die or become disabled as a result of the performance of their duties as a public safety officer. In addition, health insurance benefits are provided to eligible survivors and family members. For purposes of measuring the net Line of Duty Act Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Line of Duty Act Program OPEB, and Line of Duty Act Program OPEB expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Line of Duty Act Program OPEB Plan and the additions to/deductions from the VRS Line of Duty Act Program OPEB Plan's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 1-E-11 Fund Equity

Fund equity at the governmental fund financial reporting level is classified as fund balance. Fund equity for all other reporting is classified as net position.

Governmental Fund Balances – Generally, governmental fund balances represent the difference between the current assets and deferred outflows of resources, and current liabilities and deferred inflows of resources. Governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which resources can be spent. Fund balances are classified as follows:

Nonspendable – amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

<u>Committed</u> – amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level of action to remove or change the constraint.

<u>Assigned</u> – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes.

<u>Unassigned</u> – all amounts not classified as nonspendable, restricted, committed, or assigned.

Net Position – Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of cost of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net investment in capital assets amount also is adjusted by any bond issuance deferral amounts. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

# 1-E-12 Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the Town, these revenues are charges for services for water utilities. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. All other items that do not directly relate to the principal and usual activity of the fund are recorded as nonoperating revenues and expenses. These items include investment earnings.

# 1-E-13 Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in proprietary funds.

# 1-E-14 Long-Term Obligations

The Town reports long-term debt of Governmental Funds at face value in the general long-term debt account group. The face value of the debt is believed to approximate fair value. Certain other governmental fund obligations not expected to be financed with current available financial resources are also reported in the general long-term debt account group. Long-term debt and other obligations financed by Proprietary Funds are reported as liabilities in the appropriate funds.

# 1-E-15 Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# 1-E-16 Adoption of New GASB Statements

During the fiscal year ended June 30, 2020, the Town adopted the following GASB statement:

 Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance

This Statement is to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic.

The effective dates of certain provisions contained in the following pronouncements are postponed by one year:

- Statement No. 83, Certain Asset Retirement Obligations
- Statement No. 84, Fiduciary Activities
- Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements
- Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period
- Statement No. 90, Majority Equity Interests
- Statement No. 91, Conduit Debt Obligations
- Statement No. 92, Omnibus 2020
- Statement No. 93, Replacement of Interbank Offered Rates
- Implementation Guide No. 2017-3, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (and Certain Issues Related to OPEB Plan Reporting)
- Implementation Guide No. 2018-1, Implementation Guidance Update—2018
- Implementation Guide No. 2019-1, Implementation Guidance Update-2019
- Implementation Guide No. 2019-2, Fiduciary Activities

The effective dates of the following pronouncements are postponed by 18 months:

- Statement No. 87, Leases
- Implementation Guide No. 2019-3, Leases

GASB Statement No. 98, *The Annual Comprehensive Financial Report*, This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. The requirements of this statement are effective for the fiscal year ending June 30, 2020 for the Town.

# Stewardship, Compliance, and Accountability

# Budgets and Budgetary Accounting

The Town Council annually adopts budgets for the various funds of the primary government. All appropriations are legally controlled at the department level for the primary Government Funds. Unexpended appropriations lapse at the end of each fiscal year.

# Budgetary Data

The following procedures are used by the Town in establishing the budgetary data reflected in the financial statements:

- 1. In April of every year, the Budget Committee meets to discuss and produce the upcoming budget, and submits to the Town Council a proposed operating budget for the fiscal year commencing July 1.
- 2. The proposed budget is advertised per the Code of Virginia and a public hearing is conducted to obtain citizen comments.
- 3. The proposed budget is adopted as prescribed in §15.2-2503 of the Code of Virginia.

# **Expenditures in Excess of Appropriations**

Expenditures exceeded appropriations by \$44,613 for the General Fund and \$801 in the Trash Fund.

#### **Fund Deficits**

There were no fund deficits as of June 30, 2020.

# Deposits and Investments

# Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### Investments

Town policy for eligible investments are governed by State statutes which, in general, allow the Town to invest in obligations of the United States or United States government sponsored corporations, in shares or other interests in any custodial arrangement, pool, or no-load, open-end management type investment company or investment trust (as defined), or in obligations of any State or political subdivision rated within the top two rating categories of any nationally recognized rating service. Investment income is recorded in the fund in which it is earned.

The Town does not have a formal investment policy.

In addition, the Town also holds common stock in Anthem, Inc. This stock comprises 9.2% of the Town's total cash and investments.

# Custodial Credit Risk

This is the risk that in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Town does not have custodial credit risk policies for investments.

# Interest Rate Risk

This is the risk of changes in market interest rates which will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. Information about the exposure of the Town's debt type investments to this risk, using the segmented time distribution model is as follows:

# **Investment Maturities (in Years)**

#### **Less Than**

Type of Investment Fair Value 1 Year 1-5 Years 6-10 Years Over 10 Years

Anthem stock \$ 63,641 \$ - \$ - \$ -

Credit Risk

Generally, credit risk is the risk that an issuer of a debt type investment will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. U.S. Government securities or obligations explicitly guaranteed by the U.S. Government are not considered to have credit risk exposure. Presented below is the minimum rating required for each type debt investment.

Anthem Average Rating Stock

AA+ or higher \$ 63,641

The following is a summary of cash and investments:

Asset Type	Balance <u>June 30, 2020</u>
Petty cash Deposit accounts Investments	\$ 100 624,433
Anthem stock	63,641
Total Cash and Investments	\$ 688,174

The following is a summary and reconciliation of the pooled cash and investments at June 30, 2020:

		Governmental Activities		iness-Type ctivities	<u>Total</u>		
Primary Government Cash and investments	\$	365,483	\$	322,691	\$	688,174	
Total	\$	365,483	\$	322,691	\$	688,174	

Fair Value

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Town has the following recurring fair value measurements as of June 30, 2020:

		Level 1		Level 2	L	Level 3			<u>Total</u>	
Investments by Fair Value Level Anthem stock	\$	63,641	<u>\$</u>	-	. <u>\$</u>	5	<u>-</u>	<u>\$</u>	63,641	
	\$	63,641	\$	_	\$	5	_	\$	63,641	

## 4 Receivables

Receivables at June 30, 2020 consist of the following:

#### **Primary Government**

	 ernmental ctivities	usiness-Type <u>Activities</u> Water Fund	al Primary vernment
Property taxes Garbage	\$ 53,111 1,536	\$ -	\$ 53,111 1,536
Water Less: Allowance for uncollectibles	 (16,730)	12,884	12,884 (16,730)
Total Receivables	\$ 37,917	\$ 12,884	\$ 50,801

## 5 Interfund Transfers

Interfund transfers for the year ended June 30, 2020 consisted of the following:

	<u>Tr</u>	ansfer to	Tr	ansfer from
Primary Government General Fund From Water Fund for operating costs	\$	-	\$	25,870
Trash Fund From Water Fund for operating costs		-		3,758
Water Fund To General Fund for operating costs To Trash Fund for operating costs		25,870 3,758		- -
Total Transfers	\$	29,628	\$	29,628

# 6 Capital Assets

The following is a summary of changes in capital assets:

GOVER	nmantal	Activities
GOVEII	muemai	ACHVILLES

	Balance July 1, <u>2019</u>	<u>Increases</u>	<u>Decreases</u>	Balance June 30, <u>2020</u>
Capital Assets Not Being Depreciated  Land and land improvements	\$ 244,600	<u>\$</u> -	<u>\$</u>	\$ 244,600
Total Capital Assets Not Being Depreciated	244,600	-	-	244,600
Other Capital Assets Buildings and improvements Vehicles and equipment	68,900 395,437			68,900 395,437
Total Other Capital Assets	464,337	-	-	464,337
Less: Accumulated depreciation for Buildings and improvements Vehicles and equipment	67,478 123,210	1,422 31,437		68,900 154,647
Total Accumulated Depreciation	190,688	32,859		223,547
Other Capital Assets, Net	273,649	(32,859)		240,790
Net Capital Assets	\$ 518,249	\$ (32,859)	<u>\$</u> _	<b>\$</b> 485,390
Depreciation expense was allocated as follows: Public safety Public works Parks, recreation, and cultural		\$ 8,811 23,713 335 \$ 32,859		
Business-Type Activities	Balance July 1, 2019	Increases	<u>Decreases</u>	Balance June 30, 2020
Capital Assets Not Being Depreciated Land and land improvements	\$ -	\$ -	\$ -	\$ -
Total Capital Assets Not Being Depreciated	-	-	-	-
Other Capital Assets Vehicles and equipment	473,466			473,466
Total Other Capital Assets	473,466	-	-	473,466
Less: Accumulated depreciation for Vehicles and equipment	333,552	14,150		347,702
Total Accumulated Depreciation	333,552	14,150		347,702
Other Capital Assets, Net	139,914	(14,150)		125,764
Net Capital Assets	\$ 139,914	<u>\$ (14,150)</u>	\$ -	\$ 125,764
	30			

#### **7**Compensated Absences

Full-time Town employees earn annual leave at a rate of two weeks per year, which may not be carried over to succeeding years and may be paid if not used prior to termination. Full-time Town employees earn sick leave at the rate of 1 ¼ days per month, which may be accumulated and carried over up to 90 days maximum to succeeding years. Employees who leave employment shall be paid their sick leave balance based on their final rate of pay. Accumulated unpaid sick pay benefits are not accrued when incurred. At June 30, 2020, recorded fund liabilities totaled \$37,099.

## **R**Long-Term Debt

#### PRIMARY GOVERNMENT

Annual requirements to amortize long-term debt and related interest are as follows:

Year(s)				
Ended		Governmenta	ıL_	<b>Activities</b>
June 30, 2020		<u>Principal</u>		<u>Interest</u>
Compensated absences	<u>\$</u>	37,099	<u>\$</u>	-
	\$	37,099	\$	-

#### **Changes in Long-Term Debt**

The following is a summary of changes in long-term obligations of the Town for the year ended June 30, 2020:

	 alance / 1, 2019	lno	rease	<u>Decrease</u>	 lance 30, 2020	 Within e Year
Primary Government Governmental Activities						
Compensated absences	\$ 35,501	\$	1,598	<u>\$</u> -	\$ 37,099	\$ 3,710
Total Governmental Activities	 35,501	_	1,598		 37,099	 3,710
Total Primary Government	\$ 35,501	\$	1,598	<u>\$</u>	\$ 37,099	\$ 3,710

## Net Investment in Capital Assets

The "net investment in capital assets" amount reported on the government-wide Statement of Net Position as of June 30, 2020 is determined as follows:

	vernmental activities		usiness- Type activities		Total Primary overnment
Net Investment in Capital Assets					
Cost of capital assets	\$ 708,937	\$	473,466	\$	1,182,403
Less: Accumulated depreciation	 (223,547)	_	(347,702)	_	(571,249)
Book value	485,390		125,764		611,154
Less: Capital related debt	 -	_		_	
Net Investment in Capital Assets	\$ 485,390	\$	125,764	\$	611,154

#### **↑** Deferred Inflows of Resources

Deferred inflows of resources from unavailable property taxes are comprised of the following:

Primary Government -General Fund

Delinquent taxes not collected within 60 days

36,381

#### ◀ Risk Management

The Town carries commercial insurance for risks of loss, including employee dishonesty and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Surety bond coverage is as follows:

#### Western Surety Company

Clerk - Debra J. Lambert

\$ 10,000

## 1 Commitments and Contingencies

If applicable, federal programs in which the Town participates were audited in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Pursuant to the requirements of the Uniform Guidance, all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by the audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

## **1 2** Litigation

At June 30, 2020, there were no matters of litigation involving the Town which would materially affect the Town's financial position should any court decisions or pending matters not be favorable to such entities.

#### ▲ Legal Compliance

The Virginia Public Finance Act contains state law for issuance of long-term and short-term debt. The Act states, in part, that no municipality may issue bonds or other interest-bearing obligations, including existing indebtedness, which will at any time exceed ten percent of the assessed valuation on real estate as shown by the last preceding assessment for taxes. Short-term revenue anticipation bonds/notes, general obligation bonds approved in a referendum, revenue bonds, and contract obligations for publically owned or regional projects should not be included in the debt limitation.

#### Computation of Legal Debt Margin

Total Assessed Value of Taxed Real Property	\$ 66,883,846
Debt Limits per Constitution of Virginia - 10% Assessed Value	\$ 6,688,385
Amount of Debt Applicable to Debt Limit Gross Debt	 
Legal Debt Margin - June 30, 2020	\$ 6,688,385

Note: Includes all long-term general obligation bonded debt.

## 15 Pension Plan

#### Plan Description

All full-time, salaried permanent employees of the Political Subdivision are automatically covered by a VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

#### RETIREMENT PLAN PROVISIONS

#### PLAN 1

#### About Plan 1

Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, service credit, and average final compensation at retirement using a formula.

#### Eligible Members

Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken a refund.

#### Hybrid Opt-In Election

VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.

#### PLAN 2

#### About Plan 2

Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, service credit, and average final compensation at retirement using a formula.

#### Eligible Members

Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.

#### Hybrid Opt-In Election

Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.

#### HYBRID RETIREMENT PLAN

About the Hybrid Retirement Plan

The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan.

- •The defined benefit is based on a member's age, service credit, and average final compensation at retirement using a formula.
- •The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.
- •In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.

#### Eligible Members

Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:

- Political subdivision employees\*
- Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1 -April 30, 2014; the plan's effective date for opt-in members was July 1, 2014

\*Non-Eligible Members

Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:

•Political subdivision employees who are covered by enhanced benefits for hazardous duty employees

Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.

#### PLAN 1

#### Retirement Contributions

Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

#### Service Credit

Service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted. A member's total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

#### Vestina

Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of service credit. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.

Members are always 100% vested in the contributions that they make.

#### PLAN 2

#### Retirement Contributions

Same as Plan 1.

#### Service Credit

Same as Plan 1.

Same as Plan 1.

#### Vesting

#### HYBRID

#### RETIREMENT PLAN

Retirement Contributions

A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

#### Service Credit

#### **Defined Benefit Component:**

Under the defined benefit component of the plan, service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted. A member's total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

#### **Defined Contributions Component:**

Under the defined contribution component, service credit is used to determine vesting for the employer contribution portion of the plan.

#### Vestina

#### **Defined Benefit Component:**

Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of service credit. Plan 1 or Plan 2 members with at least five years (60 months) of service credit who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

#### **Defined Contributions Component:**

Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.

Members are always 100% vested in the contributions that they make.

PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
		Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  •After two years, a member is 50% vested and may withdraw 50% of employer contributions.  •After three years, a member is 75% vested and may withdraw 75% of employer contributions.  •After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.  Distribution not required, except as governed by law.
Calculating the Benefit The Basic Benefit is determined using the average final compensation, service credit, and plan multiplier. An early retirement reduction is applied to this amount if the member is	Calculating the Benefit See definition under Plan 1.	Calculating the Benefit  Defined Benefit Component: See definition under Plan 1.
retiring with a reduced benefit. In cases where the member has elected an optional form of retirement payment, an option factor specific to the option chosen is then applied.		Defined Contribution Component:  The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.
An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.		
Average Final Compensation A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	Average Final Compensation  A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	Average Final Compensation  Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.
Service Retirement Multiplier  VRS: The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.	Service Retirement Multiplier  VRS: Same as Plan 1 for service earned, purchased, or granted prior to January 1, 2013. For non-hazardous duty members, the retirement multiplier is 1.65% for service credit earned, purchased, or granted on or after January 1, 2013.	Service Retirement Multiplier  Defined Benefit Component:  VRS: The retirement multiplier for the defined benefit component is 1.00%.  For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used
Sheriffs and regional jail superintendents: The retirement multiplier for sheriffs and regional jail	Sheriffs and regional jail superintendents: Same as Plan 1.	to calculate the retirement benefit for service credited in those plans.  Sheriffs and regional jail superintendents: Not applicable.
Political subdivision hazardous duty employees: The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer.	Political subdivision hazardous duty employees: Same as Plan 1.	Political subdivision hazardous duty employees: Not applicable.  Defined Contribution Component Not applicable.

P	LΑ	Ν	1

Normal Retirement Age

VRS: Age 65.

Political subdivisions hazardous duty employees: Age 60.

Earliest Unreduced Retirement Eligibility

VRS: Age 65 with at least five years (60 months) of service credit or at age 50 with at least 30 years of service credit.

Political subdivisions hazardous duty employees:

Age 60 with at least five years of service credit or age 50 with at least 25 years of service credit.

Earliest Reduced Retirement Eligibility

VRS: Age 55 with at least five years (60 months) of service credit or age 50 with at least 10 years of service credit.

Political subdivisions hazardous duty employees:

Age 50 with at least five years of service credit.

Cost-of-Living Adjustment (COLA) in Retirement

The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.

Eligibility:

For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of service credit, the COLA will go into effect on July 1 after one full calendar calendar year from the retirement date.

For members who retire with a reduced benefit and who have less than 20 years of service credit, the COLA will go into effect on July 1 after one calendar year following the

PLAN 2

Normal Retirement Age

VRS: Normal Social Security retirement age.

 ${\bf Political\ subdivisions\ hazardous\ duty\ employees:}$ 

Same as Plan 1.

Earliest Unreduced Retirement Eligibility

VRS: Normal Social Security retirement age with at least five years (60 months) of service credit or when their age plus service credit equal 90.

Political subdivisions hazardous duty employees:

Same as Plan 1.

Earliest Reduced Retirement Eligibility

VRS: Age 60 with at least five years (60 months) of service credit.

Political subdivisions hazardous duty employees:

Same as Plan 1.

Cost-of-Living Adjustment (COLA) in Retirement

The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.

Eligibility:

Same as Plan 1

HYBRID RETIREMENT PLAN

Normal Retirement Age

Defined Benefit Component:

VRS: Same as Plan 2.

Political subdivisions hazardous duty employees:

Not applicable.

**Defined Contribution Component:** 

Members are eligible to receive distributions upon leaving employment,

subject to restrictions.

Earliest Unreduced Retirement Eligibility

**Defined Benefit Component:** 

VRS: Normal Social Security retirement age and have at least five years (60 months) of service credit or when their age plus

service credit equal 90.

Political subdivisions hazardous duty employees:

Not applicable.

Defined Contribution Component:

Members are eligible to receive distributions upon leaving employment,

subject to restrictions.

Earliest Reduced Retirement Eligibility

**Defined Benefit Component:** 

VRS: Age 60 with at least five years (60 months) of service

credit.

Political subdivisions hazardous duty employees:

Not applicable

**Defined Contribution Component:** 

Members are eligible to receive distributions upon leaving employment,

subject to restrictions.

Cost-of-Living Adjustment (COLA) in Retirement

Defined Benefit Component:

Same as Plan 2

**Defined Contribution Component:** 

Not applicable

Eligibility:

Same as Plan 1 and Plan 2

#### PLAN 1

Exceptions to COLA Effective Dates:

The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:

- •The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.
- •The member retires on disability.
- •The member retires directly from short-term or long-term disability.
- •The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.
- •The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

#### Disability Coverage

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.70% on all service, regardless of when it was earned, purchased, or granted.

#### Purchase of Prior Service

Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as service credit in their plan. Prior service credit counts towards vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. Members also may be eligible to purchase periods of leave without pay.

#### PLAN 2

Exceptions to COLA Effective Dates:
Same as Plan 1

#### Disability Coverage

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased, or granted.

#### Purchase of Prior Service

Same as Plan 1

#### HYBRID RETIREMENT PLAN

Exceptions to COLA Effective Dates: Same as Plan 1 and Plan 2

#### Disability Coverage

Employees of political subdivisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.

Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.

#### Purchase of Prior Service

#### Defined Benefit Component:

Same as Plan 1, with the following exceptions:

• Hybrid Retirement Plan members are ineligible for ported service.

#### **Defined Contribution Component:**

Not applicable

#### Employees Covered by Benefit Terms

As of the June 30, 2018 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	2
Inactive members:	
Vested inactive members	0
Non-vested inactive members	0
LTD	0
Inactive members active elsewhere in VRS	1
Total inactive members	1
Active members	2
Total covered employees	<u>5</u>

#### Contributions

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

If the employer used the certified rate: The Town of Courtland, Virginia's contractually required contribution rate for the year ended June 30, 2020 was .12% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Town of Courtland, Virginia were \$129 and \$123 for the years ended June 30, 2020 and June 30, 2019, respectively.

#### Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For Town of Courtland, Virginia, the net pension liability was measured as of June 30, 2019. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2018 rolled forward to the measurement date of June 30, 2019.

#### Actuarial Assumptions - General Employees

The total pension liability for General Employees in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2018 using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019.

Inflation 2.50%

Salary increases, including

inflation 3.50% - 5.35%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

#### Mortality rates:

All Others (Non 10 Largest) – Non-Hazardous Duty: 15% of deaths are assumed to be service related.

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

#### Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees in the Political Subdivision Retirement Plan was based on an actuarial valuation as of June 30, 2018, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019.

Inflation 2.50%

Salary increases, including

inflation 3.50% - 4.75%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation\*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

#### Mortality rates:

All Others (Non 10 Largest) – Hazardous Duty; 45% of deaths are assumed to be service related.

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year, 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) – Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decrease rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

#### Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	5.61%	1.91%
Fixed Income	15.00%	0.88%	0.13%
Credit Strategies	14.00%	5.13%	0.72%
Real Assets	14.00%	5.27%	0.74%
Private Equity	14.00%	8.77%	1.23%
MAPS - Multi-Asset Public Strategies	6.00%	3.52%	0.21%
PIP - Private Investment Partnership	<u>3.00%</u>	6.29%	<u>0.19%</u>
Total	<u>100.00%</u>		<u>5.13%</u>
	Inflation		2.50%
*Expected arithmetic no	minal return		<u>7.63%</u>

<sup>\*</sup>The above allocation provides a one-year return of 7.63%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. The VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation.

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2019, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017, actuarial valuations, whichever was greater. From July 1, 2019 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the Long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### Changes in Net Pension Liability

		<u>l</u> 1	ncrease (Decrease	<u>e)</u>	
		Total Pension Liability ( <u>a)</u>	Plan Fiduciary Net Position ( <u>b)</u>		Net Pension Liability (a) - (b)
Balances at June 30, 2018	\$	463,559	\$ 666,665	\$	(203,106)
Changes for the Year					
Service cost		21,303	-		21,303
Interest		31,907	-		31,907
Benefit changes		-	-		-
Assumption changes		13,170	-		13,170
Differences between expected					
and actual experience		5,698	-		5,698
Contributions - employer		-	123		(123)
Contributions - employee		-	5,128		(5,128)
Net investment income		-	44,390		(44,390)
Benefit payments, including refunds		(15,495)	(15,495)		-
Administrative expenses		-	(439)		439
Other changes	_		(28)	_	28
Net Changes	_	56,583	33,679		22,904
Balances at June 30, 2019	\$	520,142	\$ 700,344	\$	(180,202)

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Town of Courtland, Virginia using the discount rate of 6.75%, as well as what the Town of Courtland, Virginia's net pension liability would be if it were calculated using a discount rate that is one percentage point lower 5.75% or one percentage point higher 7.75% than the current rate:

1.00% Decrease	<b>Current Discount</b>	1.00% Increase
<u>(5.75%)</u>	Rate (6.75%)	<u>(7.75%)</u>

Political subdivision's

Net Pension Liability \$ (120,398) \$ (180,202) \$ (228,958)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2020, the Town of Courtland, Virginia recognized pension expense of \$(4,510). At June 30, 2020, the Town of Courtland, Virginia reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 Outflows ources	Deferred of Reso	
Differences between expected and actual experience	\$ 3,242	\$	7,818
Change in assumptions	7,493		-
Net difference between projected and actual earnings on pension plan investments	-		6,371
Employer contributions subsequent to the measurement date	 129		
Total	\$ 10,864	\$	14,189

\$129 reported as deferred outflows of resources related to pensions resulting from the Town of Courtland, Virginia's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

## Year Ended June 30.

2021	\$ (206)
2022	(3,472)
2023	(158)
2024	382
2025	-
Thereafter	_

#### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2019 *Annual Comprehensive Financial Report* (ACFR). A copy of the 2019 VRS ACFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2019">http://www.varetire.org/Pdf/Publications/2019</a> -annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

## 16 Other Post-Employment Benefits - Group Life Insurance Program

#### Plan Description

All full-time, salaried permanent employees of the state agencies, teachers and employees of participating political subdivisions are automatically covered by the VRS Group Life Insurance Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic Group Life Insurance benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the Group Life Insurance Program OPEB.

The specific information for Group Life Insurance Program OPEB, including eligibility, coverage and benefits is set out in the table below:

#### GROUP LIFE INSURANCE PROGRAM PLAN PROVISIONS

#### **Eligible Employees**

The Group Life Insurance Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program, including the following employers that do not participate in VRS for retirement:

- City of Richmond
- · City of Portsmouth
- · City of Roanoke
- City of Norfolk
- · Roanoke City Schools Board

Basic group life insurance coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

#### **Benefit Amounts**

The benefits payable under the Group Life Insurance Program have several components.

- Natural Death Benefit The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled.
- Accidental Death Benefit The accidental death benefit is double the natural death benefit.
- Other Benefit Provisions In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include:

Accidental dismemberment benefit

Safety belt benefit

Repatriation benefit

Felonious assault benefit

Accelerated death benefit option

#### **Reduction in Benefit Amounts**

The benefit amounts provided to members covered under the Group Life Insurance Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.

#### Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)

For covered members with at least 30 years of creditable service, there is a minimum benefit payable under the Group Life Insurance Program. The minimum benefit was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,463 as of June 30, 2020.

#### Contributions

The contribution requirements for the Group Life Insurance Program are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the Group Life Insurance Program was 1.31% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.79% (1.31% X 60%) and the employer component was 0.52% (1.31% X 40%). Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2020 was 0.52% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contribution to the Group Life Insurance Program from the entity were \$557 and \$533 for the years ended June 30, 2020 and June 30, 2019, respectively.

## GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB

At June 30, 2020, the entities reported a liability of \$8,462 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2019 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2018, and rolled forward to the measurement date of June 30, 2019. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the Group Life Insurance Program for the year ended June 30, 2019 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2019, the participating employer's proportion was .00052% as compared to .00053% at June 30, 2018.

For the year ended June 30, 2020, the participating employer recognized GLI OPEB expense of \$171. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2020, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Deferred Outf		Deferred of Reso	
Differences between expected and actual experience	\$	563	\$	110
Net difference between projected and actual earnings on GLI OPEB program investments		-		174
Change in assumptions		534		255
Changes in proportion		-		134
Employer contributions subsequent to the measurement date		557		
Total	<u>\$ 1</u>	,654	\$	673

\$557 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended	
<u>June 30.</u>	
2021	\$ 5
2022	5
2023	79
2024	146
2025	149
Thereafter	40

#### Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2018, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019.

Inflation 2.50%

Salary increases, including inflation -

Locality - General employees 3.50% - 5.35% Locality - Hazardous Duty employees 3.50% - 4.75%

Investment rate of return

6.75%, net of investment expenses,

including inflation\*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of the OPEB liabilities.

#### Mortality rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and
	extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit
	experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

#### Mortality rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

#### Post-Disable ment:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP- 2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

#### Net GLI OPEB Liability

The net OPEB liability (NOL) for the Group Life Insurance Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2019, NOL amounts for the Group Life Insurance Program are as follows (amounts expressed in thousands):

	•	ife Insurance 3 Program
Total GLI OPEB Liability	\$	3,390,238
Plan Fiduciary Net Position		1,762,972
GLI Net OPEB Liability (Asset)	\$	1,627,266
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		52.00%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

#### Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	5.61%	1.91%
Fixed Income	15.00%	0.88%	0.13%
Credit Strategies	14.00%	5.13%	0.72%
Real Assets	14.00%	5.27%	0.74%
Private Equity	14.00%	8.77%	1.23%
MAPS - Multi-Asset Public Strategies	6.00%	3.52%	0.21%
PIP - Private Investment Partnership	3.00%	6.29%	0.19%
Total	100.00%		<u>5.13%.</u>
*=	Inflation		<u>2.50%</u>
*Expected arithmetic no	ominai return		<u>7.63%</u>

<sup>\*</sup> The above allocation provides a one-year return of 7.63%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. The VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation.

#### Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2019, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2019 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

## Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

1.00% Increase (7.75%)

State agency's proportionate share of the Group Life Insurance Plan Net OPEB Liability

\$ 11,117 \$ 8,462 \$ 6,309

#### Group Life Insurance Program Fiduciary Net Position

Detailed information about the Group Life Insurance Program's Fiduciary Net Position is available in the separately issued VRS 2019 *Annual Comprehensive Financial Report* (ACFR). A copy of the 2019 VRS ACFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2019">http://www.varetire.org/Pdf/Publications/2019</a> -annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## 70ther-Postemployment Benefits – Line of Duty Program

#### Plan Description

All paid employees and volunteers in hazardous duty positions in Virginia localities and hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS) are automatically covered by the Line of Duty Act Program (LODA). As required by statute, the Virginia Retirement System (the System) is responsible for managing the assets of the program. Participating employers made contributions to the program beginning in FY 2012. The employer contributions are determined by the System's actuary using anticipated program costs and the number of covered individuals associated with all participating employers.

The specific information for Disability Insurance Program OPEB, including eligibility, coverage and benefits is set out in the table below:

#### LINE OF DUTY ACT PROGRAM (LODA) PLAN PROVISIONS

#### **Eligible Employees**

The eligible employees of the Line of Duty Act Program (LODA) are paid employees and volunteers in hazardous duty positions in Virginia localities and hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS).

#### **Benefit Amounts**

The Line of Duty Act Program (LODA) provides death and health insurance benefits for eligible individuals:

- Death: The Line of Duty Act program death benefit is a one-time payment made to the beneficiary or beneficiaries of a covered individual. Amounts vary as follows:
  - \$100,000 when a death occurs as the direct or proximate result of performing duty as of January 1, 2006, or after
  - \$25,000 when the cause of death is attributed to one of the applicable presumptions and occurred earlier than five years after the retirement date.
  - An additional \$20,000 benefit is payable when certain members of the National Guard and U.S. military reserves are killed in action in any armed conflict on or after October 7, 2001.
- Health Insurance: The Line of Duty Act program provides health insurance benefits.
  - Prior to July 1, 2017, these benefits were managed through the various employer plans and maintained the benefits that existed prior to the employee's death or disability. These premiums were reimbursed to the employer by the LODA program.
  - Beginning July 1, 2017, the health insurance benefits are managed through the Virginia Department of Human Resource Management (DHRM). The health benefits are modeled after the State Employee Health Benefits Program plans and provide consistent, premium-free continued health plan coverage for LODA-eligible disabled individuals, survivors and family members. Individuals receiving the health insurance benefits must continue to meet eligibility requirements as defined by the Line of Duty Act.

#### Contributions

The contribution requirements for the Line of Duty Act Program (LODA) are governed by §9.1400.1 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies by the Virginia General Assembly. Each employer's contractually required employer contribution rate for the Line of Duty Act Program (LODA) for the year ended June 30, 2020 was \$705.77 per covered full-time-equivalent employee. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017 and represents the pay-as-you-go funding rate and not the full actuarial cost of the benefits under the program. The actuarially determined pay-as-you-go rate was expected to finance the costs and related expenses of benefits payable during the year. Contributions to the Line of Duty Act Program (LODA) from the entity were \$1,412 and \$1,412 for the years ended June 30, 2020 and June 30, 2019, respectively.

Line of Duty Act Program (LODA) OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB

At June 30, 2020, the entity reported a liability of \$37,744 for its proportionate share of the Net LODA OPEB Liability. The Net LODA OPEB Liability was measured as of June 30, 2019 and the total LODA OPEB liability used to calculate the Net LODA OPEB Liability was determined by an actuarial valuation as of June 30, 2018, and rolled forward to the measurement date of June 30, 2019. The entity's proportion of the Net LODA OPEB Liability was based on the entity's actuarially determined pay-as-you-go employer contributions to the LODA OPEB plan for the year ended June 30, 2019 relative to the total of the actuarially determined pay-as-you-go employer contributions for all participating employers. At June 30, 2019, the entity's proportion .01052% as compared to .01066% at June 30, 2018.

For the year ended June 30, 2020, the entity recognized LODA OPEB expense of \$3,065. Since there was a change in proportionate share between measurement dates, a portion of the LODA OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2020, the agency reported deferred outflows of resources and deferred inflows of resources related to the LODA OPEB from the following sources:

	Outflows sources	of Reso	
Differences between expected and actual experience	\$ 5,486	\$	-
Net difference between projected and actual earnings on LODA OPEB program investments	-		75
Change in assumptions	1,771		3,272
Changes in proportion	-		380
Employer contributions subsequent to the measurement date	 1,412		<u>-</u>
Total	\$ 8,669	\$	3,727

\$1,412 reported as deferred outflows of resources related to the LODA OPEB resulting from the entity's contributions subsequent to the measurement date will be recognized as a reduction of the Net LODA OPEB Liability in the Fiscal Year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the LODA OPEB will be recognized in LODA OPEB expense in future reporting periods as follows:

## Year Ended June 30.

2021	\$ 429
2022	429
2023	440
2024	453
2025	456
Thereafter	1,323

#### Actuarial Assumptions

The total LODA OPEB liability was based on an actuarial valuation as of June 30, 2018, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019.

2.50%

Salary increases, including inflation -

Locality employees N/A

Medical cost trend rates assumption -

Under age 65 7.25% - 4.75% Ages 65 and older 5.50% - 4.75%

Year of ultimate trend rate

Post-65 Fiscal year ended 2023 Fiscal year ended 2028

Investment rate of return 3.50%, including inflation\*

<sup>\*</sup>Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 3.50%. However, since the difference was minimal, a more conservative 3.50% investment return assumption has been used. Since LODA is funded on a current-disbursement basis, the assumed annual rate of return of 3.50% was used since it approximates the risk-free rate of return.

#### Mortality rates - Non-Largest Ten Locality Employers with Public Safety Employees

#### Pre-Retirement

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at
	older ages
Withdrawal Rates	Adjusted rates to better fit experience at each
	age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

#### **Net LODA OPEB Liability**

The net OPEB liability (NOL) for the Line of Duty Act Program (LODA) represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2019, NOL amounts for the Line of Duty Act Program (LODA) is as follows (amounts expressed in thousands):

	Line of Duty Act <u>Program</u>
Total LODA OPEB Liability Plan Fiduciary Net Position LODA Net OPEB Liability (Asset)	\$ 361,626 2,839 \$ 358,787
Plan Fiduciary Net Position as a Percentage of the Total LODA OPEB Liability	0.79%

The total LODA OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

#### Long-Term Expected Rate of Return

The long-term expected rate of return on LODA OPEB Program's investments was set at 3.50% for this valuation. Since LODA is funded on a current-disbursement basis, it is not able to use the VRS Pooled Investments 6.75% assumption. Instead, the assumed annual rate of return of 3.50% was used since it approximates the risk-free rate of return. This Single Equivalent Interest Rate (SEIR) is the applicable municipal bond index rate based on the Bond Buyer General Obligation 20-year Municipal Bond Index as of the measurement date of June 30, 2019.

#### Discount Rate

The discount rate used to measure the total LODA OPEB liability was 3.50%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made per the VRS Statutes and that they will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2019, the rate contributed by participating employers to the LODA OPEB Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly.

Sensitivity of the Covered Employer's Proportionate Share of the Net LODA OPEB Liability to Changes in the Discount Rate

The following presents the covered employer's proportionate share of the net LODA OPEB liability using the discount rate of 3.50%, as well as what the covered employer's proportionate share of the net LODA OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.50%) or one percentage point higher (4.50%) than the current rate:

	1.00% Decrease (2.50%)		ent Discount ate (3.50%)	1.00% Increase (4.50%)		
Covered Employer's Proportionate Share of the LODA Net OPEB						
Liability	\$	43,786	\$ 37,744	\$	32,965	

Sensitivity of the Covered Employer's Proportionate Share of the Net LODA OPEB Liability to Changes in the Health Care Trend Rate

Because the Line of Duty Act Program (LODA) contains a provisions for the payment of health insurance premiums, the liabilities are also impacted by the health care trend rates. The following presents the covered employer's proportionate share of the net LODA OPEB liability using health care trend rate of 7.75% decreasing to 4.75%, as well as what the covered employer's proportionate share of the net LODA OPEB liability would be if it were calculated using a health care trend rate that is one percentage point lower (6.75% decreasing to 3.75%) or one percentage point higher (8.75% decreasing to 5.75%) than the current rate:

	1.00% Decrease (6.75% decreasing to <u>3.75%)</u>		Health Trend Rate decreas <u>4.75</u>	es (7.75% ing to	1.00% Increase (8.75% decreasing to <u>5.75%)</u>		
Covered employer's proportionate share of the LODA Net OPEB Liability	\$	31,912	\$	37,744	\$	45,099	

#### LODA OPEB Plan Fiduciary Net Position

Detailed information about the Line of Duty Act Program (LODA) Fiduciary Net Position is available in the separately issued VRS 2019 Annual Comprehensive Financial Report (ACFR). A copy of the 2019 VRS ACFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2019">http://www.varetire.org/Pdf/Publications/2019</a> -annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# 18 Fund Balances – Governmental Funds

As of June 30, 2020, fund balances are composed of the following:

FundAssignedAmountTrashSubsequent years' appropriations\$89,440

1 9 Subsequent Events

Management has performed an analysis of the activities and transactions subsequent to June 30, 2020 to determine the need for any adjustments to and/or disclosures within the audited financial statements for the year ended June 30, 2020. Management has performed their analysis through January 9, 2023.

# REQUIRED SUPPLEMENTARY INFORMATION

#### Budgetary Comparison Schedule

Year Ended June 30, 2020

		3		Final Budget Actual		Variance With Final Bud Positive (Negative			
General Fu	ınd								
Revenues									
General Property Taxes									
Real estate taxes	\$	110,000	\$ 110,000	\$	113,119	\$	3,119		
Personal property taxes		37,086	37,086		37,675		589		
Delinquent taxes		13,000	13,000		29,648		16,648		
Interest and penalties		3,000	3,000		6,324		3,324		
Total General Property Taxes		163,086	163,086		186,766		23,680		
Other Local Taxes									
Local sales and use taxes		18,000	18,000		28,031		10,031		
Motor vehicle licenses	14,000 14,000 16,880		16,880		2,880				
Bank franchise tax		21,550	21,550		42,078		20,528		
Consumption taxes	3,300 3,300 3,475			175					
Business license taxes	7,800 7,800 7,303			7,303		(497)			
Total Other Local Taxes	64,650 64,650 97,767						33,117		
Revenue from Use of Money and Property									
Cemetery lot sales		1,000	1,000		-		(1,000)		
Unrealized gains on investments		-	-		2,415	2,415			
Interest income		1,100	1,100	_	316		(784)		
Total Revenue from Use of Money and Property		2,100	2,100		2,731		631		
Charges for Services									
Convenience fees		-	-		153		153		
Total Charges for Services		-	-		153		153		
Fines and Forfeitures		100	100		17,068		16,968		
Miscellaneous									
Miscellaneous and other refunds				_	21,154		21,154		
Total Miscellaneous		-	-		21,154	21,154			

Variance

				With
	Original	Final		Final Budget Positive
	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	(Negative)
Intergovernmental				
Revenue from the Commonwealth of Virginia				
Noncategorical Aid				
Communications tax	5,700	5,700	4,913	(787)
Rolling stock tax	800	800	846	46
Car rental tax	-	-	216	216
Personal Property Tax Relief Act (PPTRA)	36,914	36,914	36,914	
Subtotal - Noncategorical Aid	43,414	43,414	42,889	(525)
Categorical Aid				
Fire program	10,000	10,000	10,000	-
Law enforcement grant	30,550	30,550	32,916	2,366
Total Revenue from the Commonwealth of Virginia	83,964	83,964	85,805	1,841
Revenue from the Federal Government				
DMV grant	4,135	4,135		(4,135)
Total Intergovernmental Revenue	88,099	88,099	85,805	(2,294)
Total Revenues	318,035	318,035	411,444	93,409
Expenditures				
General Government Administration				
Salaries and wages - administration	41,359	41,359	47,083	(5,724)
Insurance - liability and bonds	25,254	25,254	34,129	(8,875)
Group health and life insurance	17,127	17,127	17,815	(688)
Payroll taxes	12,246	12,246	16,188	(3,942)
Contingency	26,067	26,067	7.000	26,067
Town council and manager	7,600	7,600	7,600	-
Dues Office supplies and postage	2,800 3,500	2,800 3,500	2,768 2,982	32 518
Telephone	3,730	3,730	2,485	1,245
VRS retirement	150	150	109	41
Legal and accounting	7,100	7,100	955	6,145
Other charges and miscellaneous expenses	7,100	775	9,166	(8,391)
Total General Government Administration	147,708	147,708	141,280	6,428
Public Safety				
Police Department				
Salaries	61,200	61,200	103,364	(42,164)
Police department expenses	11,935	11,935	7,017	4,918
Total Police Department	73,135	73,135	110,381	(37,246)
Fire Department Expenses				
Other fire department expenses	10,000	10,000	10,000	
Total Fire Department	10,000	10,000	10,000	
Total Public Safety	83,135	83,135	120,381	(37,246)

Variance

				With
	Original	Final		Final Budget Positive
	<u>Budget</u>	Budget	<u>Actual</u>	(Negative)
Public Works				
Salaries and wages	58,042	58,042	70,987	(12,945)
Electricity and street lights	24,000	24,000	24,428	(428)
Gasoline and oil	8,400	8,400	10,454	(2,054)
Mosquito expense	12,000	12,000	13,983	(1,983)
Materials and supplies	5,500	5,500	4,052	1,448
Trucks, mowers, repairs, and maintenance	7,350	7,350	7,575	(225)
Miscellaneous	-	-	1,071	(1,071)
Mowing	1,300	1,300	852	448
Sewer	500	500	443	57
Permits and licenses	400	400	750	(350)
Total Public Works	117,492	117,492	134,595	(17,103)
Parks, Recreation, and Cultural				
Parks and recreation	6,000	6,000	2,692	3,308
Donations	9,000	9,000	9,000	
Total Parks, Recreation, and Cultural	15,000	15,000	11,692	3,308
Total Expenditures	363,335	363,335	407,948	(44,613)
Excess (Deficiency) of Revenues Over Expenditures	(45,300)	(45,300)	3,496	48,796
Other Financing Sources (Uses)				
Transfers from other funds	45,300	45,300	25,870	(19,430)
Transfers (to) other funds	<del>_</del>			<del>_</del>
Total Other Financing Sources (Uses)	45,300	45,300	25,870	(19,430)
Net Change in Fund Balance	<u> </u>	<u>\$</u>	29,366	\$ 29,366
Fund Balance - Beginning of Year			234,804	
Fund Balance - End of Year			\$ 264,170	

Variance

	Original Budget	Final <u>Budget</u>	<u>Actual</u>	With Final Budget Positive (Negative)		
Trash Fu	nd					
Revenues						
Revenue from Use of Money and Property						
Interest income	\$ 2,500	\$ 2,500	<u>\$ 358</u>	\$ (2,142)		
Total Revenue from Use of Money and Property	2,500	2,500	358	(2,142)		
Charges for Services						
Trash collection fees	16,000	16,000	16,896	896		
Total Charges for Services	16,000	16,000	16,896	896		
Total Revenues	18,500	18,500	17,254	(1,246)		
Expenditures						
Public Works - Trash Collection						
Gas and oil	1,600	1,600	2,657	(1,057)		
Repairs and maintenance	600	600	-	600		
Trash truck expenses	1,000	1,000	1,344	(344)		
Total Expenditures	3,200	3,200	4,001	(801)		
Excess (Deficiency) of Revenues Over Expenditures	15,300	15,300	13,253	(2,047)		
Other Financing Sources (Uses)						
Transfers from other funds	(15,300)	(15,300)	3,758	19,058		
Total Other Financing Sources (Uses)	(15,300)	(15,300)	3,758	19,058		
Net Change in Fund Balance	<u>\$</u>	<u>\$</u> _	17,011	\$ 17,011		
Fund Balance - Beginning of Year			72,429			
Fund Balance - End of Year			\$ 89,440			

## Schedule of Changes in the Political Subdivision's Net Pension Liability and Related Ratios

#### For the Plan Years Ended June 30

		2019	<u>2018</u>			<u>2017</u> <u>2016</u>		<u>2016</u>	<u>2015</u>		<u>)15</u>	
Total pension liability												
Service cost	\$	21,303	\$	19,926	\$	-	\$	-	\$	-	\$	-
Interest		31,907		31,961		-		-		-		-
Changes in benefit terms		-		-		-		-		-		-
Difference between expected and actual experience		5,698		(37,324)		-		-		-		-
Changes of assumptions		13,170		(45.470)		-		-		-		-
Benefit payments	_	(15,495)	_	(15,172)	_				_	<del>-</del>		<del>-</del>
Net change in total pension liability		56,583		(609)		-		-		-		-
Total pension liability - beginning	_	463,559	_	464,168	_		_		_		_	
Total pension liability - ending (a)	<u>\$</u>	520,142	<u>\$</u>	463,559	<u>\$</u>		<u>\$</u>		<u>\$</u>		<u>\$</u>	
Plan fiduciary net position												
Contributions - employer	\$	123	\$	4,183	\$	_	\$	_	\$	_	\$	_
Contributions - employee	Ť	5,128	•	5,027	•	-	•	_	•	_	Ť	_
Net investment income		44,390		46,341		-		-		-		-
Benefit payments		(15,495)		(15,172)		-		-		-		-
Administrator charges		(439)		(397)		-		-		-		-
Other		(28)	_	(41)	_			_				
Net change in plan fiduciary net position		33,679		39,941		-		-		-		-
Plan fiduciary net position - beginning		666,665	_	626,724	_			_				
Plan fiduciary net position - ending (b)	\$	700,344	\$	666,665	<u>\$</u>		<u>\$</u>		\$		<u>\$</u>	
Political subdivision's net pension liability - ending (a) - (b)	\$	(180,202)	\$	(203,106)	<u>\$</u>		\$		\$		<u>\$</u>	<u>-</u>
Plan fiduciary net position as a percentage of the total												
pension liability		-34.64%		-43.81%		0.00%		0.00%		0.00%		0.00%
Covered payroll	\$	102,559	\$	102,559		n/a		n/a		n/a		n/a
Political subdivision's net pension liability as a percentage of covered payroll		-175.71%		-198.04%		0.00%		0.00%		0.00%		0.00%

Schedule of Employer Contributions

Political Subdivisions Retirement Plan

For the Years Ended June 30, 2011 through 2020

Date	Req Contr	actually juired ribution (1)	Rela Contr Red Contr	oution in tion to actually juired ibution (2)	Defi	ribution ciency (cess) (3)	mployer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2020	\$	129	\$	129	\$	-	\$ 107,174	0.12%
2019		123		123		-	102,559	0.12%
2018		123		123		-	102,559	0.12%
2017		n/a		n/a		n/a	n/a	n/a
2016		n/a		n/a		n/a	n/a	n/a
2015		n/a		n/a		n/a	n/a	n/a
2014		n/a		n/a		n/a	n/a	n/a
2013		n/a		n/a		n/a	n/a	n/a
2012		n/a		n/a		n/a	n/a	n/a
2011		n/a		n/a		n/a	n/a	n/a

#### For Reference Only:

Column 1 - Employer contribution rate multiplied by the employer's covered payroll

Column 2 - Actual employer contribution remitted to VRS

Column 4 - Employer's covered payroll amount for the fiscal year

**Note:** This schedule should present 10 years of data; however, the information prior to fiscal year 2018 is not available.

#### Notes to Required Supplementary Information

For the Year Ended June 30, 2020

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

#### All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP- 2014 projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decrease rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

## Schedule of Employer's Share of Net OPEB Liability Group Life Insurance Plan (GLI)

For the Measurement Dates of June 30, 2019, 2018 and 2017

	<u>2019</u>	<u>2018</u>	<u>2017</u>
Employer's Proportion of the Net GLI OPEB Liability (Asset)	0.05200%	0.00053%	0.00600%
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset)	\$ 8,462	\$ 9,000	\$ 9,000
Employer's Covered Payroll	\$ 102,559	\$ 100,548	\$ 110,768
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of its Covered Payroll	8.25%	8.95%	8.13%
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	52.00%	51.22%	48.86%

Schedule is intended to show information for 10 years. Since 2019 is the third year for this presentation, only three years of data are available. However, additional years will be included as they become available.

#### For Reference Only

The Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability for the VRS Group Life Insurance Program for each year is presented on page 127 of the VRS 2019 *Annual Comprehensive Financial Report* (ACFR).

Schedule of Employer Contributions

Group Life Insurance OPEB Plan

For the Years Ended June 30, 2011 through 2020

Date	Contractus Require Contributi (1)	d	Relat Contra Requ Contri	uired	Defi	ribution ciency cess) (3)	Employer's Covered Employee Payroll (4)	Contributions as a % of Covered Payroll (5)
2020	\$	557	\$	557	\$	_	\$ 107,174	0.52%
2019		533		533		-	102,559	0.52%
2018		523		523		-	100,548	0.52%
2017		576		576		-	110,768	0.52%
2016		667		604		63	125,919	0.48%
2015		654		593		61	123,441	0.48%
2014		633		574		59	119,505	0.48%
2013		621		562		59	117,150	0.48%
2012		491		312		179	111,573	0.28%
2011		487		310		177	110,697	0.28%

#### For Reference Only:

Column 1 - Employer contribution rate multiplied by the employer's covered payroll.

Column 2 - Actual employer contribution remitted to VRS.

Column 4 - Employer's covered payroll amount for the fiscal year.

Notes to Required Supplementary Information - GLI OPEB

For the Year Ended June 30, 2020

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-						
retirement healthy, and disabled)	2014 projected to 2020						
Retirement Rates	Lowered retirement rates at older ages and						
	extended final retirement age from 70 to 75						
Withdrawal Rates	Adjusted termination rates to better fit						
	experience at each age and service year						
Disability Rates	Lowered disability rates						
Salary Scale	No change						
Line of Duty Disability	Increased rate from 14% to 15%						
Discount Rate	Decrease rate from 7.00% to 6.75%						

#### Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at
	older ages
Withdrawal Rates	Adjusted termination rates to better fit
	experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

# Schedule of Employer's Share of Net OPEB Liability Line of Duty Act (LODA) For the Measurement Dates of June 30, 2019, 2018 and 2017

	<u>2019</u>	<u>2018</u>	<u> 2017</u>
Employer's Proportion of the Net LODA OPEB Liability (Asset)	0.01052%	0.01066%	0.01052%
Employer's Proportionate Share of the Net LODA OPEB Liability (Asset)	\$ 37,744	\$ 34,000	\$ 28,000
Employer's Covered Payroll	\$ 92,592 *	\$ 93,932 *	\$ 73,974 *
Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) as a Percentage of its Covered Payroll	40.76% *	36.20% *	37.85% *
Plan Fiduciary Net Position as a Percentage of the Total LODA OPEB Liability	0.79%	0.60%	1.30%

Schedule is intended to show information for 10 years. Since 2019 is the third year of presentation, only three years of data is available. However, additional years will be included as they become available.

#### For Reference Only

The Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability for the Line of Duty Act Program (LODA) for each year is presented on page 131 of the VRS 2019 *Annual Comprehensive Financial Report* (ACFR).

<sup>\*</sup>The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of the employees in the OPEB plan.

Schedule of Employer Contributions

Line of Duty Act Program (LODA)

For the Years Ended June 30, 2011 through 2020

Date	R	ntractually equired ntribution (1)	(	ontribution in Relation to Contractually Required Contribution (2)		Defi	ribution ciency (cess) (3)		Employer's Covered Employee Payroll (4)	i	Contributions as a % of Covered Employee Payroll (5)	
		( )		( )			(-)		( )		(-)	
2020	\$	1,412	\$	1,412		\$	-		\$ 103,364	*	1.37% *	
2019		1,412		1,412			-		92,592	*	1.52% *	
2018		1,135		1,135			-		93,932	*	1.21% *	
2017		1,135		1,135			-		73,974	*	1.53% *	
2016		N/A		N/A			N/A		N/A	*	N/A *	
2015		N/A		N/A			N/A		N/A	*	N/A *	
2014		N/A		N/A			N/A		N/A	*	N/A *	
2013		N/A		N/A			N/A		N/A	*	N/A *	
2012		N/A		N/A			N/A		N/A	*	N/A *	
2011		N/A	**	N/A	**		N/A	**	N/A	**	N/A **	

#### For Reference Only:

Column 1 - Employer contribution rate multiplied by the employer's covered payroll

Column 2 - Actual employer contribution remitted to VRS

Column 4 - Employer's covered payroll amount for the fiscal year

<sup>\*</sup>The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based versus a payroll-based contribution. Therefore, a covered-employer payroll is the more relevant measurement, which is the total payroll of employers in the OPEB plan.

<sup>\*\*</sup>FY 2011 was the first year for the Line of Duty Act Program (LODA), however, there were no contributions.

Notes to Required Supplementary Information - VRS OPEB LODA

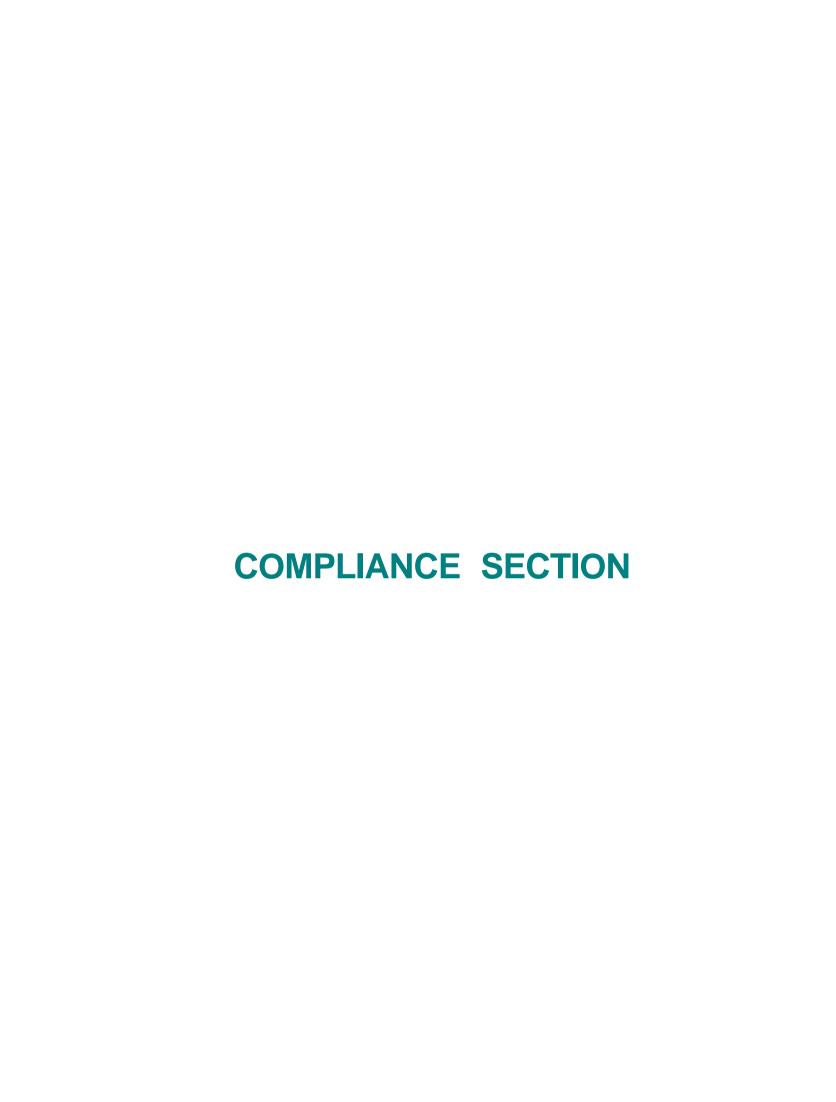
For the Year Ended June 30, 2020

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

#### Employees in the Non-Largest Ten Locality Employers with Public Safety Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at
	older ages
Withdrawal Rates	Adjusted rates to better fit experience at each
	age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%





Sherwood H. Creedle, Founder

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Town Council Town of Courtland, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund of Town of Courtland, Virginia, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise Town of Courtland, Virginia's basic financial statements and have issued our report thereon dated January 9, 2023.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Town of Courtland, Virginia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Town of Courtland, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of Town of Courtland, Virginia's internal control.

A deficiency *in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Town of Courtland, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Creedle, Jones & associates, P.C.

Creedle, Jones & Associates, P.C. Certified Public Accountants

South Hill, Virginia January 9, 2023