



**BLUE RIDGE**  
REGIONAL JAIL AUTHORITY

# Financial Report

June 30, 2025

# Blue Ridge Regional Jail Authority

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# Introductory Section



# **Blue Ridge Regional Jail Authority**

## **Directory of Principal Officials**

**June 30, 2025**

### **County of Amherst**

Member: L. Jimmy Ayers, Sheriff – Alternate: James Begley, Major

Member: Jeremy Bryant, County Administrator – Alternate: Stacey McBride, Assistant County Administrator

### **County of Appomattox**

Member: Robert Richardson, Sheriff – Alternate: Travis Firebaugh, Major

Member: Susan M. Adams, County Administrator – Alternate: John Spencer, Assistant County Administrator

### **County of Bedford**

Member: Michael W. Miller, Sheriff – Alternate: John Wilks, Major

Member: Robert Hiss, County Administrator – Alternate: Justin Stauder, Assistant County Administrator

### **County of Campbell**

Member: Whit Clark, Sheriff – Alternate: Brandon Epperson, Major

Member: Clifton M. Tweedy, Deputy County Administrator (Chairman) –

Alternate: Frank J. Rogers, County Administrator

### **County of Halifax**

Member: Fred Clark, Sheriff – Alternate: Thomas Spencer, Major

Member: Scott Simpson, County Administrator – Alternate: Tomeka C. Morgan, Director of Finance

### **City of Lynchburg**

Member: Donald T. Sloan, Sheriff (Vice Chairman) – Alternate: Thomas Carter, Major

Member: Wynter Benda, City Manager – Alternate: Ryan M. Zuidema, Chief of Police

### **Administrator**

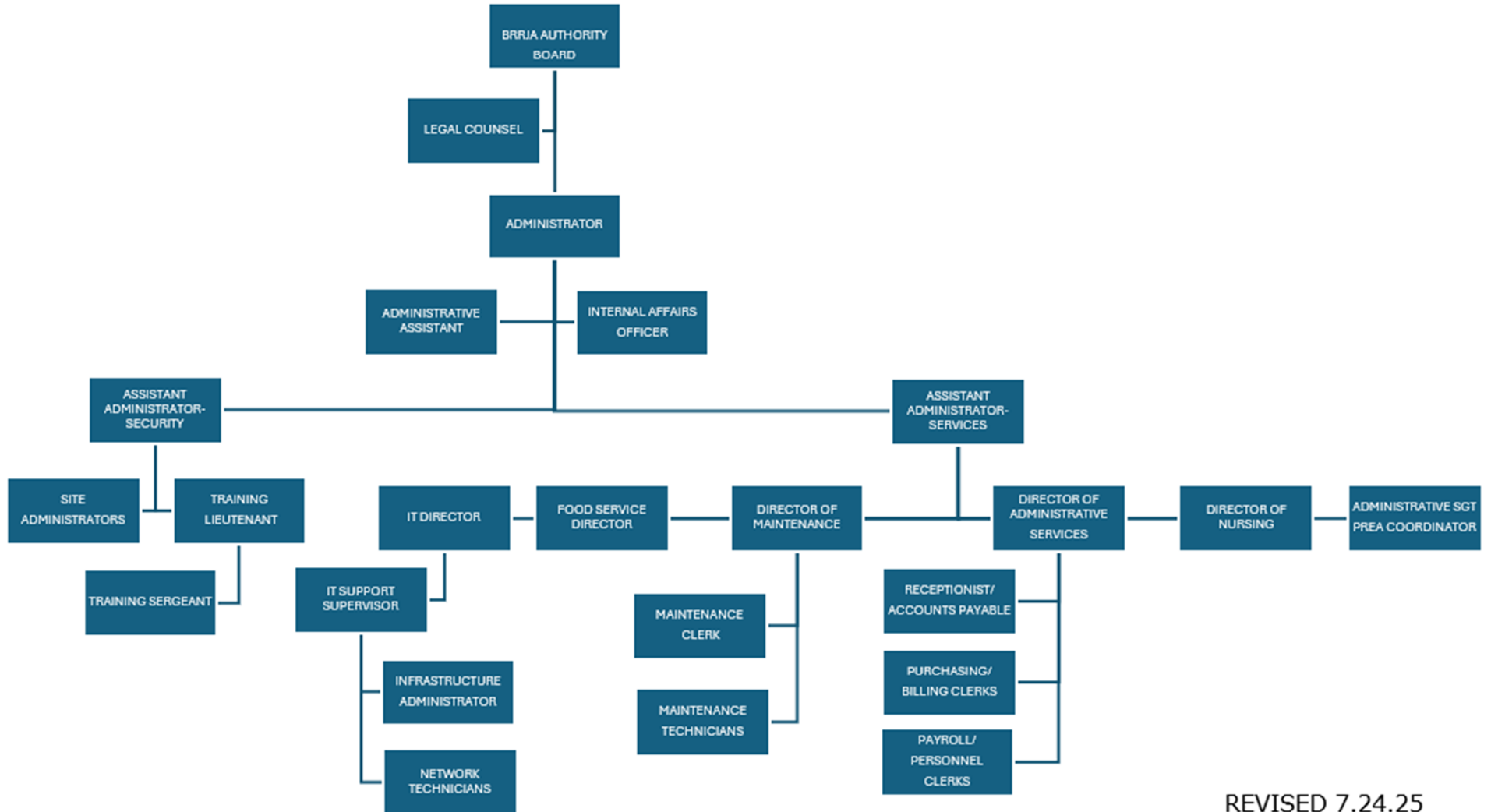
Timothy E. Trent

# Blue Ridge Regional Jail Authority

## Organizational Chart

June 30, 2025

### BLUE RIDGE REGIONAL JAIL AUTHORITY ADMINISTRATION ORGANIZATIONAL CHART



REVISED 7.24.25



# Financial Section





## Independent Auditor's Report

To the Honorable Members of  
the Board of Directors  
Blue Ridge Regional Jail Authority  
Lynchburg, Virginia

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the business-type activities, the major fund, and the aggregate remaining fund information of the Blue Ridge Regional Jail Authority (the "Authority"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.


In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the major fund, and the aggregate remaining fund information of the Authority, as of June 30, 2025, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and *Specifications for Audits of Authorities, Boards, and Commission* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical requirements, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Change in Accounting Principle*

As described in Note 1 to the financial statements, in 2025 the Authority adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.



## *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.


In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.



We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management, and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.



## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 10, 2025 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*Brown, Edwards & Company, L.L.P.*

CERTIFIED PUBLIC ACCOUNTANTS

Lynchburg, Virginia  
October 10, 2025

**BLUE RIDGE REGIONAL JAIL AUTHORITY**  
**MANAGEMENT’S DISCUSSION AND ANALYSIS**  
**June 30, 2025**

This management’s discussion and analysis of Blue Ridge Regional Jail Authority’s (the “Authority”) financial performance provides an overview of the Authority’s financial activities for the fiscal year ended June 30, 2025. Please read this information in conjunction with the Authority’s financial statements, which follow this section.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The Authority presents its financial statements under Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements and Management’s Discussion and Analysis for State and Local Governments*.

The Authority presents three basic financial statements, including a Statement of Net Position, Statement of Revenues, Expenses, and Changes in Fund Net Position, and Statement of Cash Flows.

Financial position is measured in terms of resources (assets and deferred outflows of resources) we own and obligations (liabilities and deferred inflows of resources) we owe on a given date. This information is reported on the Statement of Net Position, which reflects the Authority’s assets and deferred outflows of resources in relation to its debts to its creditors, employees and bondholders, and deferred inflows. The excess of our assets and deferred outflows over liabilities and deferred inflows of resources is our equity or net position.

Information regarding the results of operations during the year is reported on the Statement of Revenues, Expenses, and Changes in Fund Net Position. This statement shows how much our overall net position increased or decreased during the year as a result of our operations and other factors.

Our Statement of Cash Flows discloses the flow of cash resources into and out of the Authority during the year (from operations, financing, and other sources) and how we applied those funds (payment of expenses, repayment of the debt, etc.).

**BLUE RIDGE REGIONAL JAIL AUTHORITY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**June 30, 2025**

**FINANCIAL SUMMARY**

A summary of the Authority's Statement of Net Position for the operating and canteen funds for 2025 and 2024 is presented below:

<b>Condensed Statement of Net Position</b>		
	<b>2025</b>	<b>2024</b>
Current assets	\$ 24,852,139	\$ 24,222,201
Restricted assets	9,726,343	9,701,316
Noncurrent assets	70,420,503	73,829,490
Total assets	104,998,985	107,753,007
Deferred outflows of resources	4,592,411	3,238,816
Current liabilities	5,973,286	6,748,560
Noncurrent liabilities	26,064,058	28,345,871
Total liabilities	32,037,344	35,094,431
Deferred inflows of resources	2,217,650	1,662,756
Net position:		
Net investment in capital assets	48,583,962	44,173,653
Restricted	9,726,343	9,701,316
Unrestricted	17,026,097	20,359,667
Total net position	\$ 75,336,402	\$ 74,234,636

The financial position of the Authority continues to remain strong. The Authority's unrestricted net position decreased by 16% in 2025 and the total net position increased by 1% in 2025.

**BLUE RIDGE REGIONAL JAIL AUTHORITY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**June 30, 2025**

**CHANGE IN NET POSITION**

A summary of the Authority's Statement of Revenues, Expenses, and Changes in Fund Net Position for 2025 and 2024 is presented below:

<b>Condensed Statement of Revenues, Expenses, and Changes in Fund Net Position</b>		
	<b>2025</b>	<b>2024</b>
Operating revenues	\$ 42,959,226	\$ 40,867,135
Operating expenses	42,134,678	41,860,638
Operating income (loss)	824,548	(993,503)
Net non-operating revenues (expenses)	277,218	560,681
Change in net position	\$ 1,101,766	\$ (432,822)

Operating revenues are defined as charges for services to participant localities, outside localities, and the Commonwealth based upon inmate days. Operating revenues also include other outside revenue sources.

Operating expenses are comprised of the direct expenses of operating the jail. These include salaries and benefits, contractual services, and other inmate-related jail operating costs.

Non-operating revenues (expenses) consist of grant revenue, rental income, interest and investment earnings, and interest expense.

Operating revenues showed an increase of \$2,092,091 in 2025. This represents a 5% increase. Compensation Board revenues increased \$986,999 or 5% in 2025. Our outside jurisdiction revenue increased 17% in 2025. During the same time, federal per diem revenue decreased 69% or \$46,760. Operating expenses increased \$274,040 or 1% in 2025.

**BLUE RIDGE REGIONAL JAIL AUTHORITY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**June 30, 2025**

**CASH FLOWS**

A summary of the Authority's Statement of Cash Flows for 2025 and 2024 is presented below:

<b>Condensed Statement of Cash Flows</b>		
	<b>2025</b>	<b>2024</b>
Cash flows provided by operating activities	\$ 5,335,995	\$ 306,339
Cash flows provided by noncapital financing activities	132,030	489,072
Cash flows used in capital and related financing activities	(3,933,938)	(3,718,116)
Cash flows provided by investing activities	1,236,242	1,238,395
Net increase (decrease) in cash and cash equivalents	(2,770,329)	(1,684,310)
Cash and cash equivalents, beginning of the year	24,750,610	26,434,920
Cash and cash equivalents, end of year	\$ 27,520,939	\$ 24,750,610

Cash flows provided by operating activities are comprised of operating revenues combined with expenditures for personnel, benefits, and payments to operating suppliers. Cash flows provided by noncapital financing activities are comprised of funds received from non-operating sources.

Cash flows used in capital and related financing activities include the purchase of capital assets and principal and interest paid on capital debt. Cash flows provided by investing activities include interest and investment earnings, and the purchase and sale of investments.

The net difference in cash and cash equivalents from the beginning to the end of the year was a net increase of \$2,770,329 or 11%.

**CAPITAL ASSETS**

The Authority's net capital assets decreased by \$3,408,987 in the fiscal year 2025. Assets of \$644,838 were placed in service in 2025, including vehicles, radios, doors, gates, HVAC EBI upgrades, stainless steel showers, medical isolation room, HEPA Air Systems, elevator circuit upgrades and cameras. However, those increases were offset by a depreciation expense of \$4,053,825.

See Note 4 for more details on capital assets.

**LONG TERM DEBT**

Revenue bond, which was issued on November 19, 2009, to advance refund the 1997 issue and to provide funding for the completion of the Amherst jail facility and the Halifax jail renovations. This bond totaled \$33,300,000, which matures in various installments through October 1, 2034. Principal payments of \$2,170,000 were made on this bond in the fiscal year 2025.

See Note 5 for more details on long-term debt.

**BLUE RIDGE REGIONAL JAIL AUTHORITY**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**June 30, 2025**

**ALLOCATION OF UNRESTRICTED NET POSITION**

In the fiscal year 2025, the Authority Board of Directors authorized the allocation of its unrestricted net position. These allocations are detailed in Note 13.

**SUMMARY**

As demonstrated above, the financial position of the Blue Ridge Regional Jail Authority is measured in terms of resources (assets and deferred outflows) we own and obligations (liabilities and deferred inflows) we owe on a given date. Under the guidance of the Authority Board of Directors, supplemental sources of revenue such as outside jurisdiction housing fees have been sought and negotiated. In addition, we are beginning to realize the benefits of the Honeywell ESCO energy project, with guaranteed energy efficiency savings, carried forward into the future. Finally, special acknowledgment is extended to the BRRJA employees whose continued dedication and commitment contributed to our stable financial condition.

**REQUESTS FOR INFORMATION**

This financial report is designed to provide our customers and creditors with a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. If you have questions about this report or need additional information regarding the Authority, contact the Director of Administration at 510 Ninth Street, Lynchburg, Virginia 24504.



# **Basic Financial Statements**

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# Blue Ridge Regional Jail Authority

## Statement of Net Position

June 30, 2025

	<b>Major Fund</b>	<b>Nonmajor Fund</b>	<b>Total</b>
	<b>Operating Fund</b>	<b>Canteen Fund</b>	<b>Business-Type</b>
			<b>Activities</b>
<b>ASSETS</b>			
<b>CURRENT ASSETS</b>			
Cash and cash equivalents (Note 2)	\$ 21,998,919	\$ -	\$ 21,998,919
Cash and cash equivalents, restricted (Note 2)	-	358,561	358,561
Accounts receivable (Note 3)	2,742,544	-	2,742,544
Prepaid and other assets	110,676	-	110,676
Total current assets	24,852,139	358,561	25,210,700
<b>NONCURRENT ASSETS</b>			
Cash and cash equivalents, restricted (Note 2)	5,163,459	-	5,163,459
Net pension asset (Note 6)	4,204,323	-	4,204,323
Capital assets:			
Nondepreciable (Note 4)	1,495,510	-	1,495,510
Depreciable, net (Note 4)	68,728,134	196,859	68,924,993
Total noncurrent assets	79,591,426	196,859	79,788,285
Total assets	104,443,565	555,420	104,998,985
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions (Note 6)	4,237,014	-	4,237,014
Deferred outflows related to other post-employment benefits (Notes 7, 8, and 9)	355,397	-	355,397
Total deferred outflows of resources	4,592,411	-	4,592,411
<b>LIABILITIES</b>			
<b>CURRENT LIABILITIES</b>			
Accounts payable	197,497	-	197,497
Due to member jurisdiction (Note 12)	801,886	-	801,886
Accrued liabilities	645,738	-	645,738
Compensated absences (Note 5)	1,567,739	-	1,567,739
Unearned revenue (Note 11)	106,167	-	106,167
Interest payable	399,259	-	399,259
Bonds payable, current portion (Note 5)	2,255,000	-	2,255,000
Total current liabilities	5,973,286	-	5,973,286
<b>NONCURRENT LIABILITIES</b>			
Other post-employment benefits (Notes 7, 8, and 9)	1,146,708	-	1,146,708
Compensated absences, noncurrent portion (Note 5)	172,350	-	172,350
Bonds payable, noncurrent portion (Note 5)	24,745,000	-	24,745,000
Total noncurrent liabilities	26,064,058	-	26,064,058
Total liabilities	32,037,344	-	32,037,344
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions (Note 6)	1,879,672	-	1,879,672
Deferred inflows related to other post-employment benefits (Notes 7, 8, and 9)	337,978	-	337,978
Total deferred outflows of resources	2,217,650	-	2,217,650
<b>NET POSITION</b>			
Net investment in capital assets	48,387,103	196,859	48,583,962
Restricted for:			
Debt service	5,163,459	-	5,163,459
Pension	4,204,323	-	4,204,323
Canteen funds	-	358,561	358,561
Unrestricted (Note 13)	17,026,097	-	17,026,097
Total net position	\$ 74,780,982	\$ 555,420	\$ 75,336,402

# Blue Ridge Regional Jail Authority

## Statement of Revenues, Expenses, and Changes in Fund Net Position Year Ended June 30, 2025

	<u>Major Fund</u> <u>Operating Fund</u>	<u>Nonmajor Fund</u> <u>Canteen Fund</u>	<u>Total</u> <u>Business-Type</u> <u>Activities</u>
<b>OPERATING REVENUES</b>			
Charges for services – inmate housing	\$ 17,478,635	\$ -	\$ 17,478,635
State Compensation Board	20,734,071	-	20,734,071
Commonwealth of Virginia jail costs	2,145,845	-	2,145,845
Telephone commissions	1,274,000	-	1,274,000
Canteen sales	-	573,745	573,745
Miscellaneous operating income	752,930	-	752,930
Total operating revenues	<u>42,385,481</u>	<u>573,745</u>	<u>42,959,226</u>
<b>OPERATING EXPENSES</b>			
Salaries and wages	18,762,479	-	18,762,479
Fringe benefits	7,307,421	-	7,307,421
Contractual services	1,230,196	-	1,230,196
Materials and supplies	171,563	-	171,563
Medical services and supplies	5,121,438	-	5,121,438
Food services and supplies	1,829,055	542,321	2,371,376
Repairs and maintenance	637,731	-	637,731
Utilities	1,883,624	-	1,883,624
Insurance	286,697	-	286,697
Depreciation	3,946,449	107,376	4,053,825
Other expenses	308,328	-	308,328
Total operating expenses	<u>41,484,981</u>	<u>649,697</u>	<u>42,134,678</u>
Operating income (loss)	<u>900,500</u>	<u>(75,952)</u>	<u>824,548</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Grant revenue	104,530	-	104,530
Interest and investment income	1,236,242	-	1,236,242
Rental income	27,500	-	27,500
Bond interest subsidy (Note 5)	534,028	-	534,028
Interest expense	<u>(1,625,082)</u>	<u>-</u>	<u>(1,625,082)</u>
Total nonoperating revenues	<u>277,218</u>	<u>-</u>	<u>277,218</u>
Change in net position	<u>1,177,718</u>	<u>(75,952)</u>	<u>1,101,766</u>
<b>NET POSITION</b>			
At July 1	<u>73,603,264</u>	<u>631,372</u>	<u>74,234,636</u>
At June 30	<u><b>\$ 74,780,982</b></u>	<u><b>\$ 555,420</b></u>	<u><b>\$ 75,336,402</b></u>

# Blue Ridge Regional Jail Authority

## Statement of Cash Flows

Year Ended June 30, 2025

	<b>Major Fund Operating Fund</b>	<b>Nonmajor Fund Canteen Fund</b>	<b>Total Business-Type Activities</b>
<b>OPERATING ACTIVITIES</b>			
Receipts from jurisdictions	\$ 17,873,994	\$ -	\$ 17,873,994
Receipts from state agencies	24,937,599	-	24,937,599
Receipts from inmates and contracts	752,930	-	752,930
Receipts from canteen sales	-	573,745	573,745
Payments to suppliers	(11,952,665)	(542,321)	(12,494,986)
Payments to and for employees	(26,307,287)	-	(26,307,287)
Net cash provided by operating activities	5,304,571	31,424	5,335,995
<b>NONCAPITAL FINANCING ACTIVITIES</b>			
Federal and state grants	104,530	-	104,530
Other receipts	27,500	-	27,500
Net cash provided by noncapital financing activities	132,030	-	132,030
<b>CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Purchase of capital assets	(644,838)	-	(644,838)
Principal paid on capital debt	(2,170,000)	-	(2,170,000)
Interest paid on capital debt	(1,653,128)	-	(1,653,128)
Bond interest subsidy	534,028	-	534,028
Net cash used in capital and related financing activities	(3,933,938)	-	(3,933,938)
<b>INVESTING ACTIVITIES</b>			
Interest and investment income received	1,236,242	-	1,236,242
Net increase in cash and cash equivalents	2,738,905	31,424	2,770,329
<b>CASH AND CASH EQUIVALENTS</b>			
Beginning at July 1	24,423,473	327,137	24,750,610
Ending at June 30	<b>\$ 27,162,378</b>	<b>\$ 358,561</b>	<b>\$ 27,520,939</b>
<b>RECONCILIATION TO STATEMENT OF NET POSITION</b>			
Cash and cash equivalents	\$ 21,998,919	\$ -	\$ 21,998,919
Cash and cash equivalents, restricted	-	358,561	358,561
Cash and cash equivalents – non-current, restricted	5,163,459	-	5,163,459
	<b>\$ 27,162,378</b>	<b>\$ 358,561</b>	<b>\$ 27,520,939</b>

# Blue Ridge Regional Jail Authority

## Statement of Cash Flows

Year Ended June 30, 2025

	<b>Major Fund</b>	<b>Nonmajor Fund</b>	<b>Total</b>
	<b>Operating Fund</b>	<b>Canteen Fund</b>	<b>Business-Type</b>
	<b>Operating Fund</b>	<b>Canteen Fund</b>	<b>Activities</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>			
Operating income (loss)	\$ 900,500	\$ (75,952)	\$ 824,548
Adjustments to reconcile operating income (loss) to net cash provided by operating activities			
Depreciation	3,946,449	107,376	4,053,825
Pension expense net of employer contribution	(528,510)	-	(528,510)
Other post-employment expense net of employer contribution	(72,150)	-	(72,150)
Changes in assets and liabilities:			
Accounts receivable	1,802,557	-	1,802,557
Prepaid and other assets	21,770	-	21,770
Accounts payable	(505,803)	-	(505,803)
Due to member jurisdiction	650,485	-	650,485
Accrued liabilities	279,021	-	279,021
Compensated absences	84,252	-	84,252
Unearned revenue	(1,274,000)	-	(1,274,000)
Net cash provided by operating activities	<b>\$ 5,304,571</b>	<b>\$ 31,424</b>	<b>\$ 5,335,995</b>

# Blue Ridge Regional Jail Authority

## Statement of Fiduciary Net Position

June 30, 2025

	Custodial Funds		
	Inmate Trust Fund	Employee Benefit Fund	Total
ASSETS			
Cash and cash equivalents, restricted (Note 2)	\$ 253,554	\$ 10,254	\$ 263,808
LIABILITIES			
Accounts payable	123,827	-	123,827
NET POSITION			
Restricted			
Amounts held for benefits of inmates	129,727	-	129,727
Amounts held for employee benefits	-	10,254	10,254
Total net position	<u>\$ 129,727</u>	<u>\$ 10,254</u>	<u>\$ 139,981</u>

**Blue Ridge Regional Jail Authority**  
**Statement of Changes in Fiduciary Net Position**  
Year Ended June 30, 2025

	<b>Custodial Funds</b>		
	<b>Inmate Trust Funds</b>	<b>Employee Benefit Fund</b>	<b>Total</b>
<b>ADDITIONS</b>			
Payments received from and on behalf of inmates	\$ 3,205,741	\$ -	\$ 3,205,741
Payroll deductions received from and on behalf of employees	-	13,654	13,654
Total additions	<u>3,205,741</u>	<u>13,654</u>	<u>3,219,395</u>
<b>DEDUCTIONS</b>			
Reimbursements made to the Authority	1,352,909	-	1,352,909
Payments to vendors	1,889,184	-	1,889,184
Payments to employees	-	12,753	12,753
Total deductions	<u>3,242,093</u>	<u>12,753</u>	<u>3,254,846</u>
Net increase (decrease) in fiduciary net position	(36,352)	901	(35,451)
NET POSITION – AT JULY 1	166,079	9,353	175,432
NET POSITION – AT JUNE 30	<u><u>\$ 129,727</u></u>	<u><u>\$ 10,254</u></u>	<u><u>\$ 139,981</u></u>

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

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### Note 1 – Summary of Significant Accounting Policies

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#### *Organization and Purpose*

The Blue Ridge Regional Jail Authority (the “Authority”) was created pursuant to the provisions of Chapter 7.1 of Title 53 of the *Code of Virginia*. Its member localities include the City of Lynchburg and the Counties of Amherst, Appomattox, Bedford, Campbell, and Halifax.

#### *Reporting Entity*

The Authority has determined that it is a related organization to the participating localities, in accordance with Governmental Accounting Standards Board (GASB) Statement 14. The Authority is a legally separate organization whose twelve Board members are appointed by the governing bodies of the participating localities. None of the participating localities can impose its will on the Authority and there is no potential financial benefit or burden in the relationship between the participating localities and the Authority. Accordingly, the Authority is not considered a component unit of any of the participating localities. The Board members from each locality consist of the local Sheriff and an individual appointed by the governing body of each jurisdiction.

#### *Measurement Focus and Basis of Accounting*

Business-type activities and proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) and deferred outflows/inflows of resources are included on the statement of net position. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The Authority reports one major proprietary fund, the Operating Fund. This fund is used to account for the activities necessary for operating the jail facility. This fund does not account for funds collected from or held for inmates. The non-major proprietary Canteen Fund accounts for inmate charges related to commissary purchases.

The Authority distinguishes operating revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services in connection with the Authority’s principal ongoing operations. The principal operating revenues of the Authority are charges for services for inmate housing, fees collected from inmates, and revenue from the State Compensation Board. Operating expenses include salaries, wages and fringe benefits, medical services and supplies, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating.

When both restricted and unrestricted resources are available for use, it is the Authority’s policy to use restricted resources first, then unrestricted resources as they are needed.

The Inmate Trust Fund and Employee Benefit Fund comprise the Authority’s Custodial Funds. The Inmate Trust Fund accounts for funds held on behalf of the inmates housed at the various sites. The Employee Benefit Fund is held for the benefit of employees, funded by payroll deductions. The Employee Benefit Fund is used to boost employee morale. Custodial funds use the economic resources measurement focus and the accrual basis of accounting.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

### *Cash and Cash Equivalents*

Cash and cash equivalents include cash on hand, checking and savings accounts, and short-term, highly liquid investments (including repurchase agreements) with original maturities of three months or less. The Authority maintains cash accounts with financial institutions in accordance with the Virginia Security for Public Deposits Act of the *Code of Virginia*. The Act requires financial institutions to meet specific collateralization requirements.

### *Investments*

Money market investments, nonnegotiable certificates of deposit (CDs), and external investment pools are measured at amortized cost.

### *Capital Assets*

Capital assets are recorded at cost. Donated capital assets are recorded at acquisition value at the date of gift. The Authority's capitalization threshold is \$5,000. Items below this threshold are expensed in the period acquired. Maintenance and repairs which do not increase the capacity or efficiency of the item or extend its useful life are expensed.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Costs of construction include legal and other related acquisition costs plus interest costs less interest earned on construction funds during the period of construction.

Upon sale or retirement of land, buildings, and equipment, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the results of operations.

Depreciation is provided using the straight-line method over the estimated useful lives of each asset class as follows:

Buildings and improvements	40-50 years
Land and site improvements	10-15 years
Equipment, furniture, and fixtures	5-10 years
Vehicles	5 years

### *Deferred Outflows/Inflows of Resources*

In addition to assets, the statement that presents financial position reports a separate section for deferred outflows of resources. These items represent a consumption of net assets that applies to future periods and so will *not* be recognized as an outflow of resources (expense) until then.

In addition to liabilities, the statement that presents financial position reports a separate section for deferred inflows of resources. These items represent an acquisition of net assets that applies to future periods and so will *not* be recognized as an inflow of resources (revenue) until then.

The Authority has the following items that qualify for reporting in these categories:

- Contributions subsequent to the measurement date for pensions and other post-employment benefits (OPEB) are always a deferred outflow; this will be applied to the net pension or OPEB liability in the next fiscal year.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

- Differences between expected and actual experience for economic/demographic factors and changes in assumption in the measurement of the total pension or OPEB liability. This difference will be recognized in pension or OPEB expense over the expected average remaining service life of all employees provided with benefits in the plan and may be reported as a deferred inflow or outflow as appropriate.
- Difference between projected and actual earnings on pension and OPEB plan investments. This difference will be recognized in pension or OPEB expense over a closed five-year period and may be reported as a deferred outflow or inflow as appropriate.
- Changes in proportionate share between measurement dates on OPEB liability. This difference will be recognized in OPEB expense over the expected average remaining service life of all employees provided with benefits in the plan and may be reported as a deferred outflow or inflow as appropriate.

### *Compensated Absences*

The Authority's employees earn annual leave (vacation pay) in varying amounts and can accumulate annual leave based on length of service. All employees earn the same sick pay rate regardless of the length of service. Maximum annual leave accumulation hours are the hours allowable at the time of separation or at the end of any calendar year.

Employees terminating their employment are paid, by the Authority, their accumulated annual leave up to the maximum limit. Employees may accumulate an unlimited amount of sick leave, which is forfeited upon separation from the Authority, except when separation is result of retirement. Employees who retire with at least five years of consecutive service to the Authority are compensated for up to \$1,500 of unused sick leave and those with at least ten years of consecutive service up to \$2,500.

### *Pensions and Other Post-Employment Benefits (OPEB)*

For purposes of measuring all financial statement elements related to VRS administered pension and OPEB plans, information about the fiduciary net position of the Authority's Plans and the additions to/deductions from the Authority's Plans' net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### *Revenue Recognition*

Revenues for charges for services to participant localities are based on inmate days for each locality and are recorded when earned.

The Commonwealth of Virginia provides funding for operations and also provides funding for state inmates held on a per-diem basis.

### *Estimates*

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America (GAAP) requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

### *Net Position*

Net position is the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources.

Net investment in capital assets represents capital assets, less accumulated depreciation, less any outstanding debt related to the acquisition, construction, or improvement of those assets. Net investment in capital assets excludes unspent debt proceeds.

Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the Authority or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Operating Fund amounts are restricted in accordance with the Master Indenture debt agreement and for the net pension asset. Restrictions on Canteen Fund net position are imposed by §53.1-127.1 of the *Code of Virginia*.

Unrestricted net position represents the remaining net position not included in the previous categories.

### *Unearned Revenues*

Unearned revenues represent a liability that arises when resources are obtained before revenue recognition criteria have been satisfied.

### *Change in Accounting Principle*

During 2025, the Authority adopted GASB Statement No. 101, *Compensated Absences*. GASB Statement No. 101 established new guidance by updating the recognition and measurement for compensated absences. A liability should be recognized for leave that has not been used if the leave is attributable to services already rendered, the leave accumulates, and the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. As stated in GASB Statement No. 100, *Accounting Changes and Error Corrections*, a change in accounting principle should be reported retroactively by restating beginning net position for the cumulative effect of the change of the newly adopted accounting principle on prior periods. The Authority determined the cumulative effect on beginning net position was minimal and therefore, no restatement of the prior year net position was necessary.

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## **Note 2 – Deposits and Investments**

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### *Deposits*

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”) Section 2.2-4400 et. seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

### *Investments*

The Authority does not have a formal investment policy. However, the Authority does follow state law with regard to its investments.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

State law authorizes the Authority to invest in obligations of the United States or agencies thereof; obligations of the Commonwealth of Virginia or political subdivisions thereof; obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper and certain corporate notes, banker’s acceptances, repurchase agreements and the state Treasurer’s Local Government Investment Pool (LGIP), and the Commonwealth of Virginia State Non-Arbitrage Program (SNAP).

As of June 30, 2025, the Authority’s deposits and investments consisted of the following:

Demand deposits	\$ 6,914,189
Investments	
LGIP	15,707,099
Money market mutual funds	5,163,459
Total investments	20,870,558
Total deposits and investments	\$ 27,784,747

The Authority has no custodial credit risk policy. However, the Authority had no custodial credit risk related to its investments at June 30, 2025.

The Authority’s related debt investments as of June 30, 2025 were rated by Standard and Poor’s and the ratings are presented below:

	AAAm	Unrated	Total
LGIP	\$ 15,707,099	\$ -	\$ 15,707,099
Money market mutual funds	5,163,459	-	5,163,459
	\$ 20,870,558	\$ -	\$ 20,870,558

The Authority does not have a policy related to interest rate risk.

The Authority’s investments weighted average maturities are as follows:

	Value	Less than 1 Year
LGIP	\$ 15,707,099	\$ 15,707,099
Money market mutual funds	5,163,459	5,163,459
	\$ 20,870,558	\$ 20,870,558

### *External Investment Pool and Money Market Mutual Funds*

The value of the positions in the external investment pool (LGIP) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is reported at amortized cost under the provisions of GASB Statement No. 79. There are no withdrawal limitations or restrictions imposed on participants.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

Reconciliation of deposits and investments to the statement of net position and statement of fiduciary net position:

	Statement of Net Position	Statement of Fiduciary Net Position	Total
Cash and cash equivalents	\$ 21,998,919	\$ -	\$ 21,998,919
Cash and cash equivalents, restricted	358,561	263,808	622,369
Cash and cash equivalents – non-current, restricted	5,163,459	-	5,163,459
	<b>\$ 27,520,939</b>	<b>\$ 263,808</b>	<b>\$ 27,784,747</b>

The money market mutual funds are also carried at a stable \$1.00 net asset value, and thus reported at amortized cost.

Restricted cash and cash equivalents are for inmate canteen funds and the non-current portion is for bond debt service as required by the bond trustee.

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### Note 3 – Accounts Receivable

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Accounts receivable consist of the following:

Commonwealth of Virginia	
Department of Corrections	
Inmate per diem	\$ 741,083
Compensation Board – operating costs	1,390,031
Non-member per diems (including federal)	347,137
Miscellaneous receivables	264,293
	<b>\$ 2,742,544</b>

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### Note 4 – Capital Assets

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A summary of changes in the operating fund capital assets is as follows:

Business-Type Activities	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not depreciated				
Land	\$ 1,495,510	\$ -	\$ -	\$ 1,495,510
Capital assets, depreciated				
Land and site improvements	350,225	21,750	-	371,975
Buildings and improvements	109,456,776	16,949	-	109,473,725
Equipment, furniture, and fixtures	16,495,574	343,139	-	16,838,713
Vehicles	2,062,396	263,000	(332,715)	1,992,681
Total capital assets, depreciated	128,364,971	644,838	(332,715)	128,677,094
Less accumulated depreciation				
Land and site improvements	(276,608)	(5,313)	-	(281,921)
Buildings and improvements	(42,094,904)	(2,532,396)	-	(44,627,300)
Equipment, furniture, and fixtures	(12,312,769)	(1,234,422)	-	(13,547,191)
Vehicles	(1,650,945)	(174,318)	332,715	(1,492,548)
Total accumulated depreciation	(56,335,226)	(3,946,449)	332,715	(59,948,960)
Net capital assets, depreciated	72,029,745	(3,301,611)	-	68,728,134
Total capital assets	<b>\$ 73,525,255</b>	<b>\$ (3,301,611)</b>	<b>\$ -</b>	<b>\$ 70,223,644</b>

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

A summary of changes in the canteen fund capital assets is as follows:

Business-Type Activities	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, depreciated				
Equipment	\$ 536,886	\$ -	\$ -	\$ 536,886
Less accumulated depreciation				
Equipment	(232,651)	(107,376)	-	(340,027)
Total capital assets	<u>\$ 304,235</u>	<u>\$ (107,376)</u>	<u>\$ -</u>	<u>\$ 196,859</u>

### Note 5 – Long-Term Liabilities

A summary of changes in long-term liabilities is as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Current Portion
Revenue bonds	\$ 29,170,000	\$ -	\$ 2,170,000	\$ 27,000,000	\$ 2,255,000
Compensated absences	1,655,837	84,252*	-	1,740,089	1,567,739
	<u>\$ 30,825,837</u>	<u>\$ 84,252</u>	<u>\$ 2,170,000</u>	<u>\$ 28,740,089</u>	<u>\$ 3,822,739</u>

\*The change in the compensated absences liability is presented as a net change.

The amounts required to amortize bond principal and related interest are as follows:

Year Ending June 30,	Principal	Interest	Anticipated BAB Subsidy	Net Interest
2026	\$ 2,255,000	\$ 1,530,346	\$ (524,302)	\$ 1,006,044
2027	2,340,000	1,394,446	(477,742)	916,704
2028	2,435,000	1,253,222	(429,358)	823,864
2029	2,530,000	1,106,381	(379,050)	727,331
2030	2,630,000	953,771	(326,765)	627,006
2031-2035	14,810,000	2,258,007	(773,601)	1,484,406
	<u>\$ 27,000,000</u>	<u>\$ 8,496,173</u>	<u>\$ (2,910,818)</u>	<u>\$ 5,585,355</u>

Bonds payable are as follows:

\$33,300,000 refunding revenue bonds, issued November 19, 2009 to finance construction of jail facilities, maturing in various annual installments ranging from \$2,030,000 to \$3,195,000 from October 1, 2022 through October 1, 2034, interest at rates from 5.17% to 5.915%. \$ 27,000,000

The refunding revenue bonds issued in November 2009 included a Build America Bonds (BABs) Federal subsidy, a provision of the American Recovery and Reinvestment Act of 2009. This was utilized to capture federal interest credits. For the year ended June 30, 2025, there was \$534,028 in bond interest subsidy expense.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

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### Note 6 – Defined Benefit Pension Plan

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#### *Plan Description*

All full-time, salaried permanent employees of the Blue Ridge Regional Jail Authority, (the “Political Subdivision”) are automatically covered by the VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the Virginia Retirement System (the “System”) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at:

- <https://www.varetire.org/members/benefits/defined-benefit/plan1.asp>,
- <https://www.varetire.org/members/benefits/defined-benefit/plan2.asp>,
- <https://www.varetirement.org/hybrid.html>.

#### *Employees Covered by Benefit Terms*

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b>Number</b>
Inactive members or their beneficiaries currently receiving benefits	242
Inactive members	
Vested inactive members	62
Non-vested inactive members	376
Inactive members active elsewhere in VRS	180
Total inactive members	618
Active members	324
Total covered employees	<b>1,184</b>

#### *Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to Political Subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Political Subdivision’s contractually required contribution rate for the year ended June 30, 2025 was 14.39% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Political Subdivision were \$2,460,939 and \$2,207,660 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$20,877 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$24,592 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$2,087,534 for the year ended June 30, 2025.

### *Net Pension Asset*

The net pension asset is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For Political Subdivisions, the net pension asset was measured as of June 30, 2024. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2023 rolled forward to the measurement date of June 30, 2024.

### *Actuarial Assumptions*

The total pension liability for General Employees and Public Safety employees with Hazardous Duty Benefits in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
General Employees – Salary increases, including inflation	3.50 – 5.35%
Public Safety Employees with hazardous duty benefits – Salary increases, including inflation	3.50 – 4.75%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

Mortality rates: General employees – 15 to 20% of deaths are assumed to be service related. Public Safety Employees – 45% to 70% of deaths are assumed to be service related. Mortality is projected using the applicable Pub-2010 Morality Table and a Modified MP-2020 Improvement Scale with various set backs or set forwards for both males and females.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

General Employees – Largest 10 – Non-Hazardous Duty and All Others (Non 10 Largest): Update mortality table; adjusted retirement rates to better fit experience; adjusted withdrawal rates to better fit experience at each year age and service through 9 years of service; no change to disability rates, no change to salary scale, no change to line of duty disability, and no change to discount rate.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

Public Safety Employees – Largest 10 – Hazardous Duty and All Others (Non 10 Largest): Updated mortality table; adjusted retirement rate to better fit experience and increased final retirement age to 70; decreased rates of withdrawal; no change to disability rates; no changes to salary scale; no change to line of duty disability; and no change to discount rate.

### *Long-Term Expected Rate of Return*

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00	5.40	0.86
Credit Strategies	16.00	8.10	1.30
Real Assets	15.00	7.20	1.08
Private Equity	15.00	8.70	1.31
PIP – Private Investment Partnership	1.00	8.00	0.08
Diversifying Strategies	6.00	5.80	0.35
Cash	2.00	3.00	0.06
Leverage	(3.00)	3.50	(0.11)
Total	<b>100.00%</b>		<b>7.07</b>
*Expected arithmetic nominal return			<b>7.07%</b>

\* The above allocation provides for a one-year return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the System, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%. On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which is roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

### *Discount Rate*

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution was 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. From July 1, 2024, on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rate. Based on those assumptions, the pension plan's fiduciary net position was

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

### *Changes in Net Pension Asset*

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Asset (a) – (b)
Balances at June 30, 2023	\$ 63,287,843	\$ 67,783,203	\$ (4,495,360)
Changes for the year			
Service cost	2,952,293	-	2,952,293
Interest	4,353,687	-	4,353,687
Differences between expected and actual experience	2,577,542	-	2,577,542
Contributions – employer	-	2,207,660	(2,207,660)
Contributions – employee	-	848,722	(848,722)
Net investment income	-	6,576,496	(6,576,496)
Benefit payments, including refunds of employee contributions	(3,482,144)	(3,482,144)	-
Administrative expenses	-	(41,827)	41,827
Other changes	-	1,434	(1,434)
Net changes	6,401,378	6,110,341	291,037
Balances at June 30, 2024	<u>\$ 69,689,221</u>	<u>\$ 73,893,544</u>	<u>\$ (4,204,323)</u>

### *Sensitivity of the Net Pension Asset to Changes in the Discount Rate*

The following presents the net pension asset of the Political Subdivision using the discount rate of 6.75%, as well as what the Political Subdivision's net pension asset would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1.00% Decrease (5.75%)	Current Discount Rate (6.75%)	1.00% Increase (7.75%)
Political Subdivision's net pension liability (asset)	<u>\$ 4,745,224</u>	<u>\$ (4,204,323)</u>	<u>\$ (11,549,889)</u>

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

### *Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

For the year ended June 30, 2025, the Political Subdivision recognized pension expense of \$1,940,181. At June 30, 2025, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 1,776,075	\$ 24,978
Net difference between projected and actual earnings on pension plan investments	-	1,854,694
Employer contributions subsequent to the measurement date	2,460,939	-
Total	<b>\$ 4,237,014</b>	<b>\$ 1,879,672</b>

The \$2,460,939 reported as deferred outflows of resources related to pensions resulting from the Political Subdivision's contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending June 30,</b>	<b>Effect on Pension Expense</b>
2026	\$ (580,748)
2027	1,252,583
2028	(372,061)
2029	(403,371)
2030	-
Thereafter	-

### *Pension Plan Data*

Information about the VRS Political Subdivision Retirement Plans is also available in the separately issued VRS 2024 Annual Report. A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

### *Payables to the Pension Plan*

At June 30, 2025, approximately \$274,000 was payable to the Virginia Retirement System for the legally required contributions related to June 2025 payroll.

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## **Note 7 – Other Post-Employment Benefits Liability – Virginia Retirement System Plans**

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In addition to their participation in the pension plans offered through the Virginia Retirement System (VRS), the Authority also participates in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

### *Plan Descriptions*

#### Group Life Insurance Program

All full-time employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

Specific information for the GLI is available at <https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp>.

The GLI is administered by the VRS along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. This plan is considered a multiple-employer, cost-sharing plan.

### *Contributions*

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2023. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

#### Group Life Insurance Program

Governed by:	<i>Code of Virginia</i> 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia General Assembly.
Total rate:	1.18% of covered employee compensation. Rate allocated 60/40; 0.71% employee and 0.47% employer. Employers may elect to pay all or part of the employee contribution.
June 30, 2025 Contribution	\$80,652
June 30, 2024 Contribution	\$91,080

### *OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB*

The net OPEB liabilities were measured as of June 30, 2024 and the total OPEB liabilities used to calculate the net OPEB liabilities were determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the net OPEB liabilities were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

### Group Life Insurance Program

June 30, 2025 proportionate share of liability	\$	733,049
June 30, 2024 proportion		0.07%
June 30, 2023 proportion		0.06%
June 30, 2025 expense (revenue)	\$	(13,381)

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

At June 30, 2025, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 115,619	\$ 17,906
Change in assumptions	4,178	36,328
Net difference between projected and actual earnings on OPEB plan investments	-	61,788
Changes in proportion	24,830	69,133
Employer contributions subsequent to the measurement date	80,652	-
	<b>\$ 225,279</b>	<b>\$ 185,155</b>

The deferred outflows of resources related to OPEB resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense in future reporting periods as follows:

<b>Year Ending June 30,</b>	<b>Effect on OPEB Expense</b>
2026	\$ (55,409)
2027	(4,632)
2028	(8,239)
2029	11,930
2030	15,822
Thereafter	-

### *Actuarial Assumptions and Other Inputs*

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2023, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024:

Inflation	2.50%
Salary increases, including inflation:	
• Locality – general employees	3.50 – 5.35%
• Locality – hazardous duty employees	3.50 – 4.75%
Investment rate of return, net of expenses, including inflation	GLI: 6.75%

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note 6.

### *Net OPEB Liabilities*

The net OPEB liabilities represent each program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	<b>Group Life Insurance Program</b>
Total OPEB liability	\$ 4,196,055
Plan fiduciary net position	3,080,133
Employers' net OPEB liability	1,115,922
Plan fiduciary net position as a percentage of total OPEB liability	73.41%

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

### *Long-Term Expected Rate of Return*

#### Group Life Insurance Program

The long-term expected rate of return on VRS investments was determined as described in Note 6.

### *Discount Rate*

The discount rate used to measure the GLI OPEB liabilities was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2024, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate for GLI and 100% of the actuarially determined contribution rate for all other OPEB plans. From July 1, 2024 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

### *Sensitivity of the Net OPEB Liability to Changes in the Discount Rate*

The following presents the net OPEB liabilities of the Authority, as well as what the Authority's net OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current discount rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
GLI Net OPEB liability	<u>\$ 1,139,987</u>	<u>\$ 733,049</u>	<u>\$ 404,297</u>

### *OPEB Plan Fiduciary Net Position*

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2024 Annual Report. A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

### *Payable to the OPEB Plan*

At June 30, 2025, approximately \$17,000 was payable to the Virginia Retirement System for the legally required contributions for the group life insurance related to June 2025 payroll.

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## **Note 8 – Other Post-Employment Benefits Liability – Local Plan**

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### *Plan Description*

The Authority provides a retiree health insurance credit program that provides for a reimbursement for health insurance to its retired employees.

### *Benefits Provided*

The Authority pays a health insurance credit up to \$45 per month to each employee with 15 years or more of service (including prior years of service with other jails or the Virginia Department of Corrections), or 5 years in the event of disability and the retiree must have retired after July 1, 2006. The monthly health insurance credit is a dollar amount for each year of service, up to a maximum of 30 years of service. It applies to the retiree portion of the premium only, and the health insurance credit cannot exceed the amount of the insurance premium paid. The maximum annual benefit is \$540. The payments are made until the death of the person covered. The plan is currently funded on a pay-as-you-go basis.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

### *Employees Covered by Benefit Terms*

As of the July 1, 2023 actuarial valuation, the following employees were covered by the benefit terms of the plan:

	<u>Members</u>
Inactive employees or beneficiaries	
Currently receiving benefits	66
Active plan members	<u>257</u>
	<u><b>323</b></u>

### *Total OPEB Liability*

The Authority's total OPEB liability of \$413,659 was measured as of June 30, 2025 and was determined based on an actuarial valuation performed as of July 1, 2023, with updating procedures used to roll forward the OPEB liability to the measurement date. The total OPEB liability represents the sum of expected future benefit payments which may be attributed to past service or 'earned', discounted to the end of the year using the current discount rate.

### *Actuarial Assumptions and Other Inputs*

The total OPEB liability in the July 1, 2023 valuation was determined using the following assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	5.20%
Salary increases	3.50%

The discount rate was based on the index provided by *Bond Buyer 20-Bond General Obligation Index* based on the 20 year AA municipal bond rate as of June 30, 2025.

Mortality rates: Pub-2010 General Employees Headcount-Weighted Mortality fully generational using Scale MP-2021, and Pub-2010 General Retirees Headcount-Weighted Mortality fully generational using Scale MP-2021.

Changes in assumptions and other inputs reflect increasing the discount rate from 3.93% to 5.20%.

### *Changes in the Total OPEB Liability*

Balance at June 30, 2024	<u>\$ 481,258</u>
Changes for the year	
Service cost	4,069
Interest	21,136
Change in assumptions	(64,946)
Benefit payments	(27,858)
Net changes	<u>(67,599)</u>
Balance at June 30, 2025	<u><b>\$ 413,659</b></u>

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

### *Sensitivity of the Total OPEB Liability to Changes in the Discount Rate*

The following presents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.20%) or one percentage point higher (6.20%) than the current discount rate:

	<b>1.00% Decrease (4.20%)</b>	<b>Current Discount Rate (5.20%)</b>	<b>1.00% Increase (6.20%)</b>
Total OPEB liability	\$ 461,833	\$ 413,659	\$ 371,318

### *OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

For the year ended June 30, 2025, the Authority recognized OPEB expense of \$50,035. At June 30, 2025, the Authority reported deferred outflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Change in assumptions	\$ 9,517	\$ 152,823
Difference between expected and actual experience	120,601	-
	<b>\$ 130,118</b>	<b>\$ 152,823</b>

Amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year Ending June 30,</b>	<b>Effect on OPEB Expense</b>
2026	\$ 4,232
2027	(6,383)
2028	(4,556)
2029	(7,470)
2030	(7,470)
Thereafter	(1,058)

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

### Note 9 – Summary of Other Postemployment Benefits Elements

Deferred outflows of resources		
Difference between expected and actual experience		
VRS GLI	\$	115,619
Local plan		120,601
Changes in assumptions		
VRS GLI		4,178
Local plan		9,517
Change in proportionate share		
VRS GLI		24,830
Employer contributions subsequent to the measurement date		
VRS GLI		80,652
Total deferred outflows of resources	\$	<u>355,397</u>
Net OPEB liability		
VRS GLI	\$	733,049
Local plan		413,659
Total net OPEB liability	\$	<u>1,146,708</u>
Deferred inflows of resources		
Difference between expected and actual experience		
VRS GLI	\$	17,906
Change in assumptions		
VRS GLI		36,328
Local plan		152,823
Net difference between projected and actual investment earnings on OPEB plan investments		
VRS GLI		61,788
Change in proportionate share		
VRS GLI		69,133
Total deferred inflow of resources	\$	<u>337,978</u>
OPEB expense (revenue)		
VRS GLI	\$	(13,381)
Local plan		50,035
Total OPEB expense	\$	<u>36,654</u>

### Note 10 – Risk Management

The Authority contracts with the Virginia Association of Counties Group Self-Insurance Risk Pool (VACORP) for property, liability, automobile, Line of Duty Act, and worker's compensation. VACORP provides coverage and risk management expertise to local government entities throughout Virginia. VACORP is governed by a Supervisory Board that is comprised of pool members that have a common interest.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

There have been no settlements which exceeded insurance coverage in the past five years. Unemployment insurance is fully self-insured. The Authority's liability is generally limited to insurance policy deductibles unless claims exceed policy amounts.

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### Note 11 – Unearned Revenue

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In May 2021, the Authority entered into a contract with Global Tel\*Link Corporation for inmate telephone services through July 2026. The Authority receives annually a payment net of management fees of \$1,274,000 representing one year of phone commissions, net of management fees to be charged over the one-year period. The funds received were recorded in unearned revenue and will be recognized as revenue over the one-year period. The unearned revenue balance at June 30, 2025 was \$106,167.

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### Note 12 – Commitments and Contingencies

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#### *Contingencies*

The Authority may be involved in potential litigation arising in the ordinary course of business. It is management's belief that any liability resulting from such litigation would not be material related to the Authority's financial position.

#### *Due to Other Government*

At June 30, 2025, \$801,886 was due to a member locality for an overpayment of the current year contributions. Annual requirements for each member locality are estimated upon estimated inmate population by locality. Subsequent to each fiscal year end, each locality's contribution is revised based on an actual inmate population by locality.

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### Note 13 – Allocation of Unrestricted Net Position

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At June 30, 2025, the Authority has allocated its unrestricted net position as follows:

Designated	
Operating reserve funds	\$ 7,051,854
Debt service reserve	624,924
Capital services	304,720
Phone reserve	2,078,742
Health reserve	324,403
Undesignated	11,804,913
Total unrestricted net position	<u>\$ 22,189,556</u>

The Authority maintains a formal policy which provides guidance in establishing and maintaining reserves of net position. As of June 30, 2025 all reserve balances were in compliance with the stated policy.

# Blue Ridge Regional Jail Authority

## Notes to Financial Statements

June 30, 2025

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### Note 14 – New Accounting Standards

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In April 2024, the GASB issued **Statement No. 103**, *Financial Reporting Model Improvements*. This statement improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability as well as addresses certain application issues. The requirements of this Statement are effective for reporting periods beginning after June 15, 2025.

In September 2024, the GASB issued **Statement No. 104**, *Disclosure of Certain Capital Assets*. This statement requires certain information regarding capital assets to be presented by major class. Certain types of capital assets are to be disclosed separately in the capital assets note disclosures required by Statement No. 34. The requirements of this Statement are effective for reporting periods beginning after June 15, 2025.

Management has not determined the effects these new GASB Statements may have on prospective financial statements.



# **Required Supplementary Information**

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**Blue Ridge Regional Jail Authority**  
**Required Supplementary Information**  
**Schedule of Changes in Net Pension Liability and Related Ratios**  
**June 30, 2025**

	Plan Year		
	2024	2023	2022
<b>Total Pension Liability</b>			
Service cost	\$ 2,952,293	\$ 2,531,230	\$ 2,435,765
Interest on total pension liability	4,353,687	4,072,081	3,885,322
Difference between expected and actual experience	2,577,542	409,536	(774,276)
Changes in assumptions	-	-	-
Benefit payments, including refunds of employee contributions	(3,482,144)	(3,041,801)	(2,709,155)
Net change in total pension liability	6,401,378	3,971,046	2,837,656
<b>Total pension liability – beginning</b>	<b>63,287,843</b>	<b>59,316,797</b>	<b>56,479,141</b>
<b>Total pension liability – ending</b>	<b>69,689,221</b>	<b>63,287,843</b>	<b>59,316,797</b>
<b>Plan Fiduciary Net Position</b>			
Contributions – employer	2,207,660	1,937,799	1,660,123
Contributions – employee	848,722	728,640	671,103
Net investment income	6,576,496	4,152,494	(97,345)
Benefit payments, including refunds of employee contributions	(3,482,144)	(3,041,801)	(2,709,155)
Administrative expenses	(41,827)	(40,686)	(39,950)
Other	1,434	1,678	1,505
Net change in plan fiduciary net position	6,110,341	3,738,124	(513,719)
<b>Plan fiduciary net position – beginning</b>	<b>67,783,203</b>	<b>64,045,079</b>	<b>64,558,798</b>
<b>Plan fiduciary net position – ending</b>	<b>73,893,544</b>	<b>67,783,203</b>	<b>64,045,079</b>
<b>Net pension liability (asset) – ending</b>	<b>\$ (4,204,323)</b>	<b>\$ (4,495,360)</b>	<b>\$ (4,728,282)</b>
Plan fiduciary net position as a percentage of total pension liability	<b>106.03%</b>	<b>107.10%</b>	<b>107.97%</b>
Covered payroll	<b>\$ 16,840,483</b>	<b>\$ 14,761,334</b>	<b>\$ 13,766,026</b>
Net pension liability (asset) as a percentage of covered payroll	<b>-24.97%</b>	<b>-30.45%</b>	<b>-34.35%</b>

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year – i.e., plan year 2014 information was presented in the entity's fiscal year 2015 financial report.

Plan Year						
2021	2020	2019	2018	2017	2016	2015
\$ 2,445,081	\$ 2,472,602	\$ 2,391,134	\$ 2,414,897	\$ 2,601,205	\$ 2,558,425	\$ 2,497,987
3,379,939	3,188,076	2,988,065	2,798,713	2,607,660	2,398,797	2,162,432
(627,608)	(608,564)	(462,180)	(899,307)	(746,552)	(656,322)	(216,343)
2,405,019	-	1,491,639	-	(244,355)	-	-
(2,392,928)	(2,026,459)	(1,702,626)	(1,515,937)	(1,461,309)	(1,172,989)	(961,865)
5,209,503	3,025,655	4,706,032	2,798,366	2,756,649	3,127,911	3,482,211
51,269,638	48,243,983	43,537,951	40,739,585	37,982,936	34,855,025	31,372,814
56,479,141	51,269,638	48,243,983	43,537,951	40,739,585	37,982,936	34,855,025
1,736,127	1,759,986	1,685,766	1,766,984	1,731,911	1,959,823	1,930,265
701,149	745,202	707,053	733,843	726,473	740,014	728,359
13,971,946	948,988	3,098,901	3,104,223	4,481,614	647,489	1,466,375
(2,392,928)	(2,026,459)	(1,702,626)	(1,515,937)	(1,461,309)	(1,172,989)	(961,865)
(33,790)	(31,209)	(29,078)	(25,497)	(24,453)	(20,026)	(18,075)
1,325	(1,140)	(1,963)	(2,819)	(4,042)	(262)	(317)
13,983,829	1,395,368	3,758,053	4,060,797	5,450,194	2,154,049	3,144,742
50,574,969	49,179,601	45,421,548	41,360,751	35,910,557	33,756,508	30,611,766
64,558,798	50,574,969	49,179,601	45,421,548	41,360,751	35,910,557	33,756,508
<b>\$ (8,079,657)</b>	<b>\$ 694,669</b>	<b>\$ (935,618)</b>	<b>\$ (1,883,597)</b>	<b>\$ (621,166)</b>	<b>\$ 2,072,379</b>	<b>\$ 1,098,517</b>
<b>114.31%</b>	<b>98.65%</b>	<b>101.94%</b>	<b>104.33%</b>	<b>101.52%</b>	<b>94.54%</b>	<b>96.85%</b>
<b>\$ 14,333,516</b>	<b>\$ 14,925,940</b>	<b>\$ 14,490,849</b>	<b>\$ 14,767,739</b>	<b>\$ 14,446,030</b>	<b>\$ 14,859,114</b>	<b>\$ 14,601,097</b>
<b>-56.37%</b>	<b>4.65%</b>	<b>-6.46%</b>	<b>-12.75%</b>	<b>-4.30%</b>	<b>13.95%</b>	<b>7.52%</b>

# Blue Ridge Regional Jail Authority

## Required Supplementary Information

### Schedule of Pension Contributions

June 30, 2025

Authority Fiscal Year Ended June 30,	Contractually Required Contribution	Contributions in Relation to Contractually Required Contribution	Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a Percentage of Covered Payroll
2025	\$ 2,460,939	\$ 2,460,939	\$ -	\$ 17,101,732	14.39 %
2024	2,207,660	2,207,660	-	16,840,483	13.11
2023	1,937,799	1,937,799	-	14,761,334	13.13
2022	1,660,123	1,660,123	-	13,766,026	12.06
2021	1,736,127	1,736,127	-	14,333,516	12.11
2020	1,759,986	1,759,986	-	14,925,940	11.79
2019	1,685,766	1,685,766	-	14,490,849	11.63
2018	1,766,984	1,766,984	-	14,767,739	11.97
2017	1,731,911	1,731,911	-	14,446,030	11.99
2016	1,959,823	1,959,823	-	14,859,114	13.19

The covered payroll amounts above are for the Authority's fiscal year – i.e., the covered payroll on which required contributions were based for the same year.

**Blue Ridge Regional Jail Authority**  
**Required Supplementary Information**  
**Schedule of Employer's Share of Net OPEB Liability – VRS**  
**June 30, 2025**

Plan Year Ended June 30,	Employer's Proportion of the Net OPEB Liability	Employer's Proportionate Share of the Net OPEB Liability	Employer's Covered Payroll	Employer's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
<b>Virginia Retirement System – Group Life Insurance</b>					
2024	0.07 %	\$ 733,049	\$ 16,840,483	4.35 %	73.41 %
2023	0.06	758,446	14,761,334	5.14	69.30
2022	0.06	768,936	13,766,026	5.59	67.21
2021	0.07	813,825	14,333,516	5.68	67.45
2020	0.07	1,215,914	14,925,940	8.15	52.64
2019	0.07	1,201,000	14,490,849	8.29	52.00
2018	0.08	1,182,000	14,767,739	8.00	51.22
2017	0.08	1,191,000	14,446,030	8.24	48.86

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year - e.g., plan year 2017 information was presented in the entity's fiscal year 2018 financial report.

Schedule is intended to show information for 10 years. Since 2017 was the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

**Blue Ridge Regional Jail Authority**  
**Required Supplementary Information**  
**Schedule of OPEB Contributions – VRS**  
June 30, 2025

<b>Authority Fiscal Year Ended June 30,</b>	<b>Contractually Required Contribution</b>	<b>Contributions in Relation to Contractually Required Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Employer's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
<b>Virginia Retirement System – Group Life Insurance</b>					
2025	\$ 80,652	\$ 80,652	\$ -	\$ 17,101,732	0.47 %
2024	91,080	91,080	-	16,840,483	0.54
2023	80,441	80,441	-	14,761,334	0.54
2022	75,050	75,050	-	13,766,026	0.54
2021	77,998	77,998	-	14,333,516	0.54
2020	77,974	77,974	-	14,925,940	0.52
2019	75,420	75,420	-	14,490,849	0.52
2018	76,978	76,978	-	14,767,739	0.52

Schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

The covered payroll amounts above are for the entity's fiscal year – i.e., the covered payroll on which required contributions were based for the same year.

**Blue Ridge Regional Jail Authority**  
**Required Supplementary Information**  
**Schedule of Changes in Net OPEB Liability and Related Ratios – Local Plan**  
**June 30, 2025**

	Plan Year		
	2025	2024	2023
<b>Total OPEB Liability</b>			
Service cost	\$ 4,069	\$ 5,376	\$ 6,075
Interest cost	21,136	18,699	13,990
Changes in assumptions	(64,946)	(23,514)	(8,057)
Difference between actual and expected experience	-	119,532	-
Benefit payments	(27,858)	(26,481)	(19,241)
Net change in total OPEB liability	(67,599)	93,612	(7,233)
<b>Total OPEB liability – beginning</b>	481,258	387,646	394,879
<b>Total OPEB liability – ending</b>	413,659	481,258	387,646
<b>Plan Fiduciary Net Position</b>			
Contributions – employer	27,858	26,481	19,241
Benefit payments	(27,858)	(26,481)	(19,241)
Net change in plan fiduciary net position	-	-	-
<b>Plan fiduciary net position – beginning</b>	-	-	-
<b>Plan fiduciary net position – ending</b>	-	-	-
<b>Net OPEB liability – ending</b>	<b>\$ 413,659</b>	<b>\$ 481,258</b>	<b>\$ 387,646</b>
Plan fiduciary net position as a percentage of total OPEB liability	<b>0%</b>	<b>0%</b>	<b>0%</b>
Covered payroll	<b>\$ 14,523,723</b>	<b>\$ 14,032,582</b>	<b>\$ 10,869,215</b>
Net OPEB liability as a percentage of covered payroll	<b>2.85%</b>	<b>3.43%</b>	<b>3.57%</b>

This schedule is intended to show information for 10 years. Since fiscal year 2018 is the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

Plan Year				
2022	2021	2020	2019	2018
\$ 6,052	\$ 13,695	\$ 13,399	\$ 4,876	\$ 4,817
13,818	10,250	10,038	9,351	8,999
(125,044)	-	177,427	-	-
37,831	-	20,466	6,758	5,939
(18,563)	(13,956)	(13,654)	(10,505)	(10,381)
(85,906)	9,989	207,676	10,480	9,374
480,785	470,796	263,120	252,640	243,266
394,879	480,785	470,796	263,120	252,640
18,563	13,956	13,654	10,505	10,381
(18,563)	(13,956)	(13,654)	(10,505)	(10,381)
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<b>\$ 394,879</b>	<b>\$ 480,785</b>	<b>\$ 470,796</b>	<b>\$ 263,120</b>	<b>\$ 252,640</b>
<b>0%</b>	<b>0%</b>	<b>0%</b>	<b>0%</b>	<b>0%</b>
<b>\$ 10,501,657</b>	<b>\$ 15,371,534</b>	<b>\$ 15,070,131</b>	<b>\$ 13,557,411</b>	<b>\$ 13,291,579</b>
<b>3.76%</b>	<b>3.13%</b>	<b>3.12%</b>	<b>1.94%</b>	<b>1.90%</b>

**Blue Ridge Regional Jail Authority**  
**Notes to Required Supplementary Information**  
June 30, 2025

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**Note 1 – Changes of Benefit Terms**

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*Pension*

There have been no actuarially material changes to the Virginia Retirement System (the “System”) benefit provisions since the prior actuarial valuation.

*Other Post-Employment Benefits (OPEB)*

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

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**Note 2 – Changes of Assumptions**

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The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Hazardous Duty:

- Update mortality table to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
- Adjusted retirement rates to better fit experience for Plan 1; set separate rates based on experience for Plan2/Hybrid; changed final retirement age from 75 to 80 for all.
- Adjusted withdrawal rates to better fit experience at each age and service through 9 years of service.
- No change to disability rates.
- No change to salary scale.
- No change to line of duty rates.
- No change to discount rate.
- Applicable to: Pension and GLI OPEB

Largest 10 – Hazardous Duty/Public Safety Employees:

- Update mortality table to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
- Adjusted retirement rates to better fit experience and changed final retirement age from 65 to 70.
- Decreased withdrawal rates.
- No change to disability rates.
- No change to salary scale.
- No change to line of duty rates.
- No change to discount rate.
- Applicable to: Pension and GLI OPEB

All Others (Non 10 Largest) – Hazardous Duty/Public Safety Employees:

- Update mortality table to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
- Adjusted retirement rates to better fit experience and changed final retirement age from 65 to 70.

**Blue Ridge Regional Jail Authority**  
**Notes to Required Supplementary Information**  
**June 30, 2025**

- Decreased withdrawal rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty.
- No change to disability rates.
- No change to salary scale.
- No change to line of duty rates.
- No change to discount rate.
- Applicable to: Pension and GLI OPEB



# Compliance Section



## **Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

To The Honorable Members of  
the Board of Directors  
Blue Ridge Regional Jail Authority  
Lynchburg, Virginia

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the business-type activities, the major fund, and aggregate remaining fund information of the Blue Ridge Regional Jail Authority (the “Authority”) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Authority’s basic financial statements and have issued our report thereon dated October 10, 2025.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Authority’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. **However, as described in the accompanying schedule of finding and response, we identified a certain deficiency in internal control as Item 2025-001 that we consider to be a significant deficiency.**



## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. **The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.**

## Authority's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the Authority's response to the finding identified in our audit and described in the accompanying schedule of finding and response. The Authority's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Brown, Edwards & Company, L.L.P.*

CERTIFIED PUBLIC ACCOUNTANTS

Lynchburg, Virginia  
October 10, 2025

# Blue Ridge Regional Jail Authority

## Summary of Compliance Matters

June 30, 2025

As more fully described in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the Authority's compliance with certain provisions of laws, regulations, contracts, and grants shown below:

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### State Compliance Matters

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#### *Code of Virginia*

Cash and Investment Laws

Conflicts of Interest Act

Debt Provisions

Inmate Canteen Funds

Local Retirement Systems

Procurement Laws

Uniform Disposition of Unclaimed Property Act

# Blue Ridge Regional Jail Authority

## Schedule of Finding and Response

June 30, 2025

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### A – Finding – Financial Statement Audit

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#### *2025-001: Segregation of Duties (Significant Deficiency)*

Condition An important aspect of any internal control system is the segregation of duties. Not all duties at the Authority related to system access have been adequately segregated. In an ideal system, no individual would perform more than one duty in connection with any transaction or series of transactions. With limited staff, sufficiently separating duties can be difficult or even impossible. As with all areas of internal control, management and those charged with governance should make careful decisions about the cost versus benefit of any internal control.

Recommendation Steps should be taken to eliminate performance of conflicting duties where possible or to implement effective compensation controls.

Management's Response Management will continue to monitor and evaluate opportunities to further segregate duties while considering the cost versus benefit of those changes.

**Blue Ridge Regional Jail Authority**  
**Summary Schedule of Prior Audit Finding**  
June 30, 2025

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**A – Finding – Financial Statement Audit**

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*2024-001: Segregation of Duties (Significant Deficiency)*

Condition An important aspect of any internal control system is the segregation of duties. Not all duties at the Authority related to system access have been adequately segregated. In an ideal system, no individual would perform more than one duty in connection with any transaction or series of transactions. With limited staff, sufficiently separating duties can be difficult or even impossible. As with all areas of internal control, management and those charged with governance should make careful decisions about the cost versus benefit of any internal control.

Current Status Condition still present, See finding 2025-001 on Schedule Finding and Response.