

COMPREHENSIVE ANNUAL FINANCIAL

REPORT

For the fiscal year ended

June 30, 2019

## LOUDOUN COUNTY PUBLIC SCHOOLS

A component unit of the County of Loudoun, Virginia



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# COMPREHENSIVE C Annual A Financial F Report R

For the fiscal year ended June 30, 2019

## **Loudoun County Public Schools**

A Component Unit of the County of Loudoun, Virginia



Prepared by:
Department of Business & Financial Services
Division of Accounting

Dr. Eric Williams, Superintendent Sharon Willoughby, Assistant Superintendent for Business & Financial Services





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## LOUDOUN COUNTY PUBLIC SCHOOLS

Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2019

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## **INTRODUCTORY SECTION**



The Introductory Section contains the letter of transmittal, which provides an overview of Loudoun County Public Schools' organizational structure, economic condition and outlook, strategic governance, major initiatives, management controls and accomplishments. Also included in the introductory section is a listing of School **Board Members and** administration, an organizational chart, and awards for excellence in financial reporting.



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## LOUDOUN COUNTY PUBLIC SCHOOLS



## OFFICE OF THE SUPERINTENDENT

21000 Education Court Ashburn, VA 20148 571-252-1020

November 21, 2019

Loudoun County School Board 21000 Education Court Ashburn, Virginia 20148

Dear Chairman Morse, Members of the Board and Citizens of Loudoun County:

We hereby submit the Comprehensive Annual Financial Report (CAFR) of the Loudoun County Public Schools (LCPS) for the fiscal year ended June 30, 2019. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with LCPS' management. We believe the data, as presented, are accurate in all material respects, are presented in a manner designed to fairly set forth the financial position and results of operations of LCPS as measured by the financial activity of our various funds, and that all disclosures necessary to enable the reader to understand LCPS' financial activity have been included. LCPS is considered a component unit of the County of Loudoun, Virginia (County) and, accordingly, LCPS' financial position and results of operations are included in the County's CAFR for the fiscal year ended June 30, 2019. We specifically direct you to the section entitled, "Management's Discussion and Analysis" (MD&A) for a summary of LCPS' financial activity. The MD&A is management's narrative overview and analysis of the financial statements, which should be read in conjunction with the letter of transmittal.

The County of Loudoun, including LCPS, is required to undergo an annual compliance or "single" audit in conformity with the provisions of the revised uniform guidance. Information related to this single audit, including the Schedule of Expenditures of Federal Awards, findings and recommendations, and the auditor's report on internal control over financial reporting and on compliance and other matters, is included in a separate report.

These financial statements were audited by the accounting firm of Cherry Bekaert LLP, who expressed an unmodified opinion. They have audited, on a test basis, documents supporting the amounts and disclosures in the financial statements; assessed the accounting principles used and significant estimates made by management; and evaluated the overall financial statement presentation. The report of the independent auditor is included in the financial section of this report.

## **Organizational Structure**

The Virginia Board of Education is responsible for apportioning the Commonwealth of Virginia (State) into school divisions based on geographic area and school age population. The school divisions are charged with promoting the realization of the standards of quality required by Article VIII, of the Constitution of Virginia. The General Assembly shall determine the manner in which funds are to be provided for the cost of maintaining an educational program meeting the prescribed standards of quality and shall provide for the apportionment of the cost of such programs between the Commonwealth and the local units of government comprising such school divisions. Each unit of local government shall provide its portion of such cost by local taxes or from other available funds. The supervision of schools in each school division shall be vested in a school board. The LCPS School Board function is to set general school policy and, within the framework of the Virginia Board of Education regulations, establish guidelines and rules that will ensure the proper administration of the school system. The nine-member School Board is elected by the County citizens and serves a four-year term. There is one member from each of the County's eight magisterial districts and one at-large member.

A non-voting student representative is selected from each high school to serve a one-month term to provide student input on educational issues. The School Board is entrusted with the responsibility of hiring the school division's superintendent. The superintendent along with his senior staff, manage the day-to-day operations of the school system.

## **Economic Condition and Outlook**

LCPS is the third largest of 132 school divisions in Virginia and continues to be one of the fastest growing. In FY20, membership is expected to increase by 1,277 students or 1.5%. In FY20, it will cost an average of \$15,266 for personnel, employee benefits, and materials to provide school-level instructional and support services for each student.

Since 1999, the LCPS student population increased approximately 3,000 students each year. Student enrollment increased from 28,787 students in 1999 to 82,485 students in 2018. In September of 2019, LCPS enrollment totals 83,105 students. Over the next six years, total student enrollment is projected to increase to 88,090 by the fall of 2024, or approximately 934 new students each year. The projected decline in the rate of student enrollment growth can be attributed to several factors, including lower birth rates and net migration.

Loudoun's wages continue to exceed state and national averages. For the 11th year in a row, Loudoun County has been ranked the top county in the United States for median household income, coming in at \$135,842. Comparatively, the median income for Virginia is \$71,535 and only \$60,336 for the U.S. Loudoun's highly-educated workforce (almost 60% have at least a bachelor's degree), the availability of high-wage jobs in the region, the high percentage of working-age persons, and a low unemployment rate (2.3% as of October 2018) all contribute to the high median income.

Loudoun's average cost per pupil for the 2018-2019 school year is \$14,260, which puts it fourth out of five school divisions in average cost per pupil in the Northern Virginia area. In FY19, staffing increased to 11,406.5 FTE'S to accommodate increased enrollment and the opening of new schools.

On April 2, 2019, the Loudoun County Board of Supervisors approved an appropriation for LCPS of \$1,282,162,892 for FY20, which was an increase of \$92.4 million, or 7.8% from FY19 appropriated levels.

LCPS has two charter schools as component units. Hillsboro Charter Academy (HCA) opened in FY17 in addition to Middleburg Community Charter School (MCCS) that opened in FY15. Funding for the charter schools is outlined in their specific contract agreements approved by the Loudoun County School Board where operation and maintenance expenditures are provided as a per pupil payment from LCPS.

As LCPS sustains its comprehensive educational programs, school staff will focus on the following Strategic Actions:

- By 2020, LCPS will operate Full Day Kindergarten for 85% of the kindergarten students and have a plan for providing a 100% opportunity.
- LCPS will develop and implement an assessment framework for measuring student outcomes.
- All schools will implement effective inclusive practices to increase participation of students with disabilities in general education environments.
- By 2020, LCPS will reduce the discipline disproportionality gap and reduce the rate of suspension for students with disabilities, African American, and Hispanic students.
- Fall 2018-19 brings the opening of the Academies of Loudoun to provide an environment for STEM education that offers
  opportunities for students and educators to explore, collaborate and research.
- LCPS will maintain a staffing standard of one teacher for 23 students for elementary schools.
- Refinement of gifted education offerings to ensure all student subgroups receive curriculum and instruction commensurate with their abilities.
- Engage student in learning experiences that exhibit One to the World elements.
- LCPS will have a recruitment program to assist in staffing the School Division as well as attract a diverse applicant pool.
- Teacher salary schedules will be competitive based on education and experience.
- A five-year division professional learning plan will be developed and implemented to meet the goals of the LCPS Strategic Plan.
- Differentiated resources will allow schools to better meet the achievement needs of socioeconomically disadvantaged students, English language learners and special education students.
- The Bus Fleet Management program will increase effectiveness and efficient thereby allowing reduction of fleet size.
- ORACLE will be fully implemented for financial, human resources and payroll management to provide greater data access, resource management and increased transparency.
- All School Board policies will be reviewed and revised as needed.
- A safe, positive, supportive and healthy learning environment will be implemented through various programs for all schools and staff.
- Phoenix Gradebook will continue to be improved and enhanced through FY20.

## **Major Initiatives**

The mission of LCPS is to work closely with students, families, and the community to provide a superior education, safe schools, and a climate for success. The educational programs of LCPS will strive to meet or exceed federal, state, and local requirements for assessment of achievement and to promote intellectual growth, individual initiative, mutual respect, and personal responsibility for productive citizenship.

LCPS' School Board believes in and supports the importance of strategic planning and recognizes that it is critical to have a shared mission, strong core beliefs, and rigorous goals in order to have a high performing, effective and efficient school division.

The following mission, strategic goals, and core beliefs constitute the Strategic Framework for the Strategic Plan of the Loudoun County Public Schools:

A. Mission: Empowering all students to make meaningful contributions to the world.

## B. Strategic Goals:

- 1. Develop knowledgeable critical thinkers, communicators, collaborators, creators, and contributors;
- 2. Cultivate a high-performing team of professionals focused on our mission and goals; and
- 3. Deliver effective and efficient support for student success.

## C. Core Beliefs:

- 1. A culture of continuous improvement drives the fulfillment of our mission;
- 2. Strong partnerships with families and our community enhance our excellence;
- 3. An inclusive, safe, caring, and challenging learning environment serves as the foundation for student growth; and
- 4. Transparency and good stewardship of resources strengthen public trust and support.

### **Academic Achievement**

LCPS had a 95.5% on-time graduation rate in 2018.

2018 SAT scores for LCPS stayed well above state and national averages. The average overall score for the 4,290 LCPS students was 1,184. The LCPS total average exceeded the state average by 67 points and the national average by 116 points. A total of 38 students were named National Merit Scholarship Semifinalists, while another 13 students were named National Hispanic Scholars.

On the ACT, LCPS students posted a composite of 25.1, as compared to the state's 23.9. LCPS students exceeded the state average on all four subtests by more than one point.

LCPS was named the 2018 Project-Based Learning Champion District by the Buck Institute for Education. The district also was named one of 2018's Best Communities for Music Education by the National Association of Music Merchants Foundation. It is the 10th consecutive year that the district has been honored with this accolade.

Fifteen Loudoun middle schools have the School to Watch designation, the most of any school division in America. Sponsored by the National Forum to Accelerate Middle Grades Reform, the goal of Schools to Watch (STW) is to identify and recognize outstanding middle schools across the nation.

One hundred percent of LCPS schools are Fully Accredited by the Virginia Department of Education. This is a far higher rate than the state average of 92%. These ratings are based on Standards of Learning (SOL) testing during the 2017-18 school year.

LCPS received its 7th ENERGY STAR Partner of the Year Sustained Excellence Award from the federal Environmental Protection Agency (EPA). ENERGY STAR is the national, official symbol of energy efficiency in America. The attainment of the ENERGY STAR awards is the result of work by the LCPS Department of Support Services and its Energy Education Program. LCPS has achieved \$81 million in energy savings since 1993.

Michael Lunsford Middle School was awarded the Governor's Award for Educational Excellence, the highest award in the Virginia Index of Performance (VIP) program. To earn the Governor's Award for Educational Excellence, schools must meet all state and federal achievement benchmarks and achieve all applicable excellence

Fourteen LCPS schools earned the Board of Education Excellence Award. This is the second-tier honor in the VIP program. These schools met all state and federal accountability benchmarks and made significant progress toward goals for increased student achievement and expanded educational opportunities set by the board.

Twenty-five LCPS schools earned the Board of Education Distinguished Achievement Award. These schools met all state and federal benchmarks and made progress toward the goals of the Governor and the Board of Education.

### Community Involvement

LCPS continues to be an integral part of the Loudoun community. Parents and other volunteers support schools by mentoring, tutoring, helping with special projects, fundraising and reading.

Besides LCPS students, Loudoun County's Department of Parks, Recreation and Community Services, churches, homeowners' associations, PTA's and PTO's, youth and adult sports leagues, the YMCA, 4-H, adult education classes, civic organizations and the Boy and Girl Scouts use the interior facilities and athletic fields of the public schools. In 2017-18, LCPS facilities hosted nearly 40,000 school and community use after-hours activities.

## **Future Challenges**

LCPS faces multiple long-term budgetary challenges in fulfilling our mission of empowering all students to make meaningful contributions to the world. Multiple examples illustrate these challenges.

- LCPS projects the continued growth of student enrollment for the foreseeable future. Significant additional funds are required each year merely to maintain current class sizes and service levels. Significant additional funds are also required to construct new schools and fund new positions that would not otherwise be needed e.g., additional principals, custodians.
- Providing competitive employee compensation is an important part of attracting and retaining a high performing team of professionals focused on our mission and goals. Although LCPS has made significant investments in improved employee compensation in recent years, additional increases will be needed for years to come in order to sustain and build on our excellence. To maintain and enhance competitiveness, LCPS needs to continue to revise our teacher salary structure, while also engaging in multi-year review cycles relating to the classification and compensation levels of employees not on the teacher salary schedule. The state and national teacher shortage reinforces the need for teacher compensation to remain a priority. Making continuous improvements requires changing practices and may involve additional resources. Areas of focus identified by the School Board include equity, students with special needs, communication, gifted education, performance assessments, personalized learning, professional learning, project-based learning, social emotional learning and mental wellness, and safety and security.

## **Management Controls**

LCPS utilizes a number of control systems to ensure the integrity of its financial information and the protection of its assets.

### **Internal Controls**

The Division of Financial Services is responsible for the accounting of all financial transactions, payroll services, financial reporting, Student Activity Fund accounting and financial applications systems support. The Division develops and implements a system of internal controls to protect and safeguard Loudoun County Public Schools financial assets through the Internal Audit program. Additionally, the Office provides guidance and support to all departments, divisions, and schools throughout Loudoun County Public Schools in their financial and business efforts to serve students and staff.

The scope of this office encompasses the accurate and timely recording of transactions, compliance with regulatory parameters, adherence to appropriate professional guidelines, implementation and oversight of local policies, and incorporation of a high level of personal and professional ethics in those responsible for handling the school division's finances. Examples of benchmark standards and ruling agencies include the Internal Revenue Service, the Social Security Administration, state and federal laws, Generally Accepted Accounting Principles (GAAP), governmental accounting standards established by Governmental Accounting Standards Board (GASB), guidelines provided through the Virginia's Auditor of Public Accounts (APA), and the United States Office of Management and Budget (OMB). Financial Services, through an elaborate accounting structure, oversees the receipt of revenues and the disbursement of expenditures in excess of over \$1 billion. The office provides accurate and timely payments to vendors and all LCPS staff.

## **Budgetary Controls**

In addition to internal controls, LCPS maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the Appropriations Resolution and adopted in the Budget by the County's Board of Supervisors and the School Board.

The level of budgetary control (that is, the level at which Appropriated Budget expenditures cannot legally exceed the appropriated amount) is established at the individual fund level.

However, management control is maintained at the program level within each organizational unit. LCPS also maintains an encumbrance accounting system as one technique of accomplishing budgetary control.

The division maintains an encumbrance accounting system as one element of accomplishing budgetary control. Encumbered amounts at year-end lapse and are re-appropriated in the subsequent year.

## **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to LCPS for its CAFR beginning in the fiscal year ended June 30, 2009 and each CAFR through 2018. In order to be awarded a GFOA Certificate of Achievement, certain requirements must be met, including the issuance of an easily readable and efficiently organized CAFR. The report must also satisfy both Generally Accepted Accounting Principles (GAAP) and applicable legal requirements.

LCPS was also awarded the Association of School Business Officials International (ASBO) Certificate of Excellence beginning in the fiscal year 2009 and each CAFR through 2018. ASBO's Certificate of Excellence in Financial Reporting program fosters excellence in the preparation and issuance of school system's annual financial reports.

We believe that the current CAFR also conforms to the GFOA and ASBO Certificate program requirements: and we are therefore submitting it to them to confirm our compliance and to achieve GFOA and ASBO certification.

## **Acknowledgements**

LCPS continues to maintain a strong financial position through responsible and progressive management of financial operations and through sound accounting and financial reporting practices.

The current accounting and financial reporting standards represent significant enhancements and enable increased efficiency in governmental accounting and financial reporting. LCPS continues to support the achievements in these areas by GASB, GFOA, and the ASBO.

These practices provide, in staff's opinion, a sound framework for a truly "comprehensive" annual financial report.

The timely preparation of the Comprehensive Annual Financial Report could not have been accomplished without the effort of the entire staff of this Department's Accounting division.

Special recognition goes to Mr. Robert K. Frye, CPA, and the entire Accounting staff for their technical expertise, review, and dedicated service in the preparation of this CAFR. Continued diligent efforts by all staff involved towards upgrading LCPS' financial management information systems, and other ancillary financial systems, have led to the improved quality of financial information being reported to management, the Superintendent, the School Board and the citizens of the County.

It is only appropriate to express appreciation to all other members of the Department of Business and Financial Services, to LCPS' independent auditors and to all departments that assisted and contributed to the preparation of this Report.

Thanks are also due to the members of the School Board for their interest and continued support in planning and implementing efficient yet effective financial operations of LCPS.

This support and cooperation represents responsible and progressive financial management for LCPS. All LCPS staff continue to strive to maintain the direction the School Board requires to ensure an equitable balance between available resources and the demand for high quality education.

LCPS' financial health is reflected in the soundness of its current financial condition, and it is anticipated that current financial management practices will continue LCPS' tradition of fiscal stability. The School Board's emphasis on sound fiscal planning, budget development and transparent financial management contributes to the present financial condition of LCPS and sets the parameters and tasks for next year.

Respectfully submitted,

Dr. Eric Williams Superintendent

Sharon Willoughby

Assistant Superintendent for Business and Financial Services

## **School Board Members and Administration**

## Loudoun County Public Schools -- as of June 30, 2019

## **SCHOOL BOARD**

**Jeff Morse** 

Chairman

Dulles District

Brenda L. Sheridan

Vice Chairman Sterling District

**Eric Hornberger** 

Ashburn District

Debbie K. Rose

Algonkian District

Jill A. Turgeon

Blue Ridge District

Joy R. Maloney

Broad Run District

**Cristina Croll** 

Catoctin District

Tom C. Marshall

Leesburg District

Beth A. Huck

At Large

## **ADMINISTRATION**

**Dr. Eric Williams** 

Superintendent

Dr. Nyah Hamlett

Chief of Staff

Dr. Ashley F. Ellis

**Assistant Superintendent for Instruction** 

Dr. Kimberly L. Hough

Assistant Superintendent for Human Resources and Talent Development

Sharon V. Willoughby

Assistant Superintendent for Business and Financial Services

Dr. Asia R. Jones

Assistant Superintendent for Pupil Services

**Kevin L. Lewis** 

Assistant Superintendent for Support Services

**Vince Scheivert** 

Assistant Superintendent for Digital Innovation

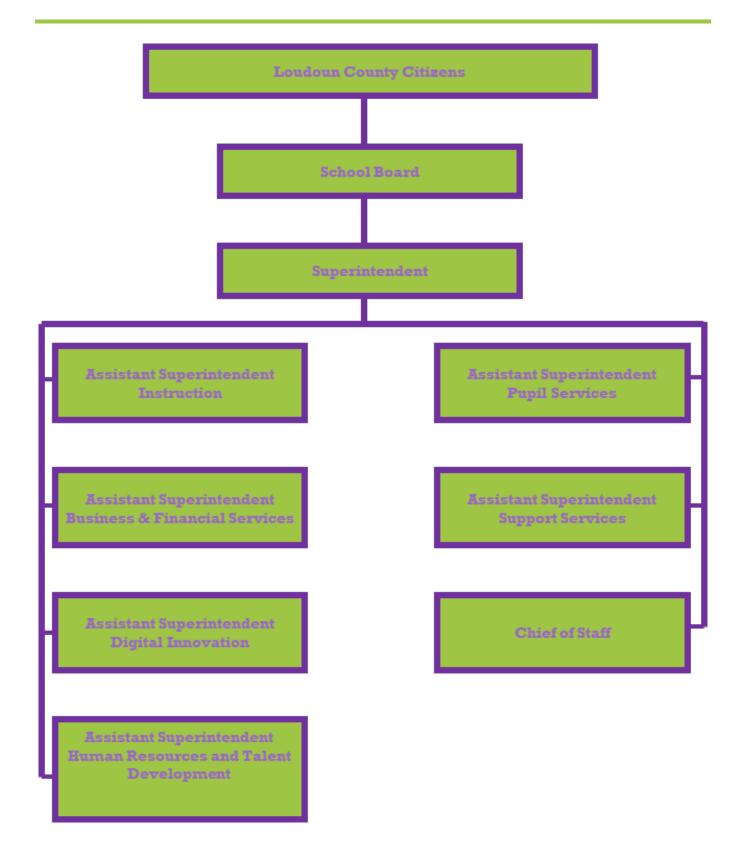
Stephen L. DeVita

**Division Counsel** 

**Christine E. Coleman** 

Clerk of the School Board

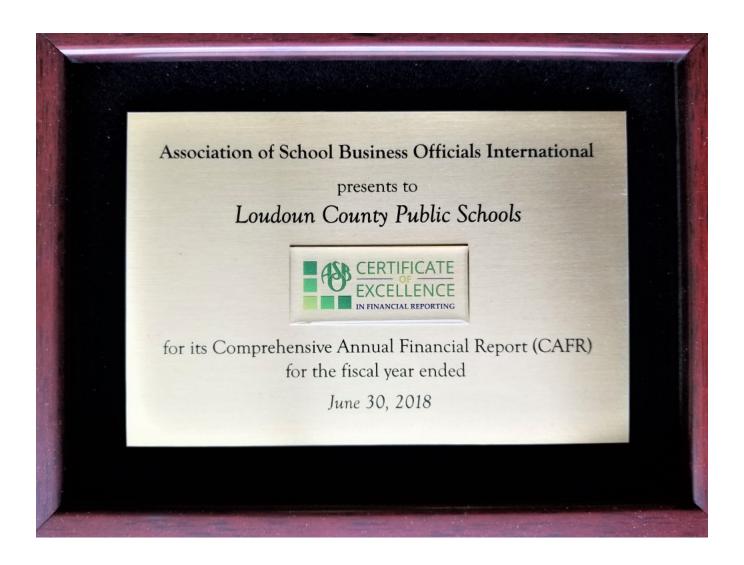
## **Organizational Chart**



## **Awards for Excellence in Financial Reporting**

## ASSOCIATION OF SCHOOL BUSINESS OFFICIALS AWARD

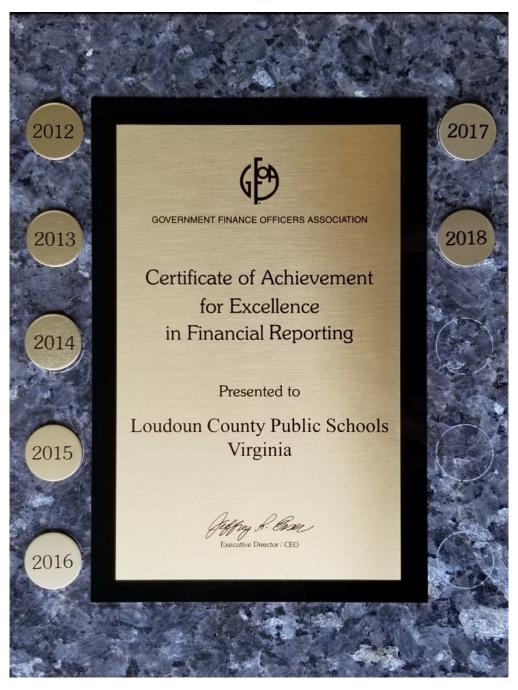
The Association of School Business Officials International (ASBO) awarded a Certificate of Excellence in Financial Reporting to LCPS, for its CAFR, for the tenth year ended June 30, 2018. This nationally recognized program was established by ASBO to encourage school business officials to achieve a high standard of financial reporting. The award is the highest recognition for school division financial operations offered by ASBO, and it is only conferred upon school systems that have met or exceeded the standards of the program. Participation in the Certificate of Excellence in Financial Reporting program validates LCPS' commitment to fiscal and financial integrity and enhances the credibility of LCPS' operations with the School Board and the community. The program reviews the accounting practices and reporting procedures used by LCPS in its CAFR based upon specific standards established by the Governmental Accounting Standard Board.



## GOVERNMENT FINANCE OFFICERS ASSOCIATION AWARD

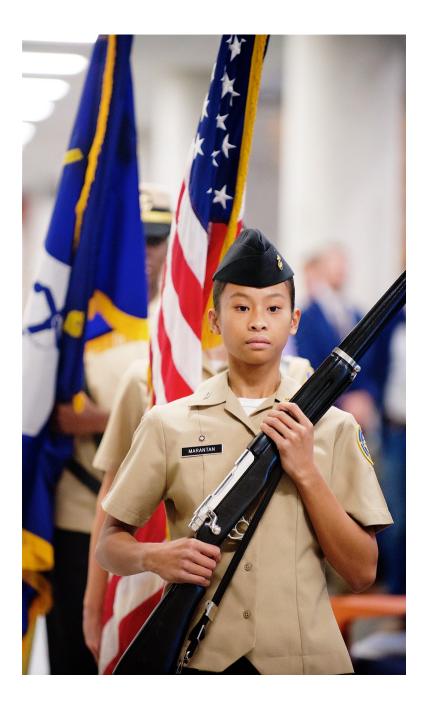
The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Loudoun County Public Schools (LCPS) for its Comprehensive Annual Financial Report (CAFR) for the tenth year ended June 30, 2018. The Certificate of Achievement for Excellence in Financial Reporting is a prestigious national award which recognizes conformance with the highest standards for preparation of state and local government CAFRs.

In order to receive a Certificate of Achievement for Excellence in Financial Reporting, a governmental unit must publish a CAFR whose contents conform to program standards of creativity, presentation, understandability, and reader appeal. In addition, this report must satisfy both accounting principles generally accepted in the United States of America (GAAP) and applicable legal requirements.



## FINANCIAL SECTION

The Financial Section includes the report of the independent auditor with management's discussion and analysis (MD&A), basic financial statements including the accompanying notes, required supplementary information, and other supplementary information.





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## Report of Independent Auditor





## Report of Independent Auditor

To the School Board and Management Loudoun County Public Schools

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Loudoun County Public Schools (the "LCPS"), a component unit of Loudoun County Virginia, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the LCPS's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Student Activity Fund, which represents 2% of the total assets of the aggregate remaining fund information. We also did not audit the financial statements of the Middleburg Community Charter School (the "MCCS") and Hillsboro Charter Academy (the "HCA"), LCPS's discretely presented component units. The financial statements of the Student Activity Funds, MCCS, and HCA were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts included for the Student Activity Funds, MCCS, and HCA, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia (the "Specifications"). Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Student Activity Funds, MCCS, and HCA were not audited in accordance with the Specifications.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Loudoun County Public Schools, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note L to the financial statements, the net position and fund balance of the Middleburg Charter Community School, a discretely presented component unit, as of June 30, 2018 has been restated from the previously issued financial statements to reflect the correction of an error. Our opinions are not modified with respect to this matter.

### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise LCPS' basic financial statements. The Introductory Section, Other Supplementary Information, and Statistical Section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplementary Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the Other Supplementary Information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The Introductory and Statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Accounting Standards*, we have also issued our report dated November 21, 2019, on our consideration of LCPS' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and results of that testing, and not to provide an opinion on the effectiveness of LCPS' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering LCPS' internal control over financial reporting and compliance.

Tysons Corner, Virginia November 21, 2019

Cherry Behart CCP

## **Management's Discussion and Analysis**



The Management's Discussion and Analysis subsection provides a narrative introduction, overview, and analysis of the basic financial statements. It includes a description of the government-wide and fund financial statements as well as analysis of Loudoun County Public Schools' and its component units.

## Management's Discussion and Analysis

It is a pleasure to present the financial performance of Loudoun County Public Schools (LCPS). This subsection of the Comprehensive Annual Financial Report (CAFR) presents management's narrative overview and analysis of the financial activities of LCPS for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information we furnished in our letter of transmittal, which is also contained in this CAFR.

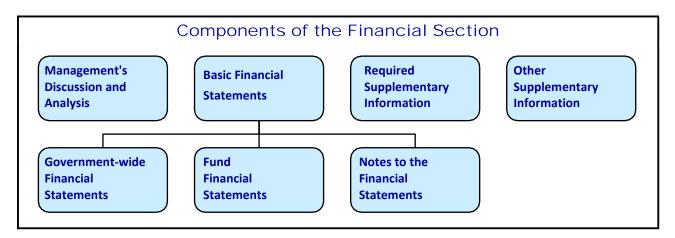
## FINANCIAL HIGHLIGHTS

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

- The assets and deferred outflows of resources of the total reporting entity, which includes the Charter School component units, exceeded liabilities and deferred inflows of resources (net position) by \$1,120.9 million at June 30, 2019. Of this amount, \$1,893.3 million is net investment in capital assets.
- At the close of the fiscal year, total revenue of the reporting entity amounted to \$1,433.2 million, while total expenses incurred were \$1230.5 million, which resulted in an increase in net position of \$202.7 million, as compared to the net increase of \$166.7 million for fiscal year 2018 or 22.07% increase. This increase is due to an increase in revenue of \$95.5 million less an increase of \$59.5 million in expenses.
- Fiscal year ended June 30, 2019 reported LCPS' costs of governmental activities of \$1,225.7 million, which exceeded program revenues (charges for services, \$23.9 million; operating grants and contributions, \$73.3 million; and capital grants and contributions, \$191.3 million) by \$937.1 million.
- General revenues, which are funds available for all educational purposes, including contributions from the County of Loudoun, Virginia (County), and other changes in net position in the amount of \$1,139.8 million, were sufficient to cover the excess of programs' costs over revenues.
- The Charter Schools ended the fiscal year by reporting \$4.8 million in operating grants and contributions, and \$.1 million in charges for services. Total expenses incurred were \$4.8 million. General revenues of \$.1 million, in addition to the excess of program revenue over program costs, resulted in a decrease of net position of \$.2 million for 2019.

### **FUND FINANCIAL STATEMENTS**

- LCPS' governmental funds reported a combined fund balance of \$123.8 million at June 30, 2019, an increase of \$17.3 million over the prior year.
- At June 30, 2019, the General Fund reported an ending fund balance of \$40.3 million, an increase of \$4.0 million from June 30, 2018.



## OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of this CAFR consists of four parts: 1) management's discussion and analysis (presented here), 2) basic financial statements, 3) required supplementary information, and 4) other supplementary information.

LCPS' basic financial statements consist of two types of statements, each with a different perspective of LCPS' financial condition.

The government-wide financial statements provide both long-term and short-term information about LCPS' and its component units' overall finances. The fund financial statements focus on the details of individual components of LCPS' operations in more detail than the government-wide financial statements. The basic financial statements also include notes to provide additional explanation and detailed information that is essential to a full understanding of the data provided in the financial statements.

The financial statements and notes are followed by required supplementary information, which consists of the budget to actual comparison schedule for the General Fund, pension related schedules, and trend data pertaining to the Other Postemployment Benefits (OPEB) Trust Fund. In addition to these required elements, LCPS provides other supplementary information that includes a budgetary comparison schedule of the Capital Improvements Fund, combining fund statements for the nonmajor governmental funds, budget to actual comparison schedules for the nonmajor governmental funds, combining fund statements for the Internal Service Funds, the statement of changes in assets and liabilities for the Agency Funds, and related statements for LCPS' component units.

### **GOVERNMENT- WIDE FINANCIAL STATEMENTS**

The government-wide financial statements report information about the activities of LCPS and its component units, as a whole, using accounting methods similar to those used by private-sector businesses. In addition, they report LCPS' and its component units' net position and how net position has changed during the fiscal year.

The first government-wide statement, the Statement of Net Position, presents information on all LCPS' and its component units' assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of the ability of LCPS and its component units to cover costs and continue to provide services in the future.

The second statement, the Statement of Activities, presents information on the net change of LCPS' and its component units', costs of providing services (i.e., expenses) and resources used to finance those services (i.e., revenues). This statement highlights the extent to which specific programs are able to cover their costs with user fees, contributions and grants, as opposed to being financed with general revenues. All the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid. The change in net position from year to year may serve as a gauge of whether LCPS' and its two component units' financial position, as a whole, is improving or diminishing.

All of LCPS' and its component units' basic services are reported as governmental activities. These activities are financed primarily by charges for services and Federal, State, and County grants and contributions. Included in the governmental activities, in the government-wide financial statements, are the governmental funds and internal service funds.

## **FUND FINANCIAL STATEMENTS**

Fund financial statements provide an additional level of detail about LCPS' most significant funds. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. LCPS uses fund accounting to track transactions in individual funds, as well as to ensure and demonstrate compliance with finance- related legal requirements. All of LCPS' funds are divided into the following three classifications:

**Governmental Funds** – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on 1) how cash and other financial assets that can be readily converted to cash, flow in and out; and 2) the balances remaining at year-end that are available for spending.

The governmental funds provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance LCPS' programs. Because this information does not encompass the additional long-term focus of the governmental activities in the government-wide financial statements, reconciliations are provided to explain the relationship (or differences).

The General Fund accounts for the main operating activities of LCPS. The General Fund is always reported as a major fund.

The Capital Improvements Fund is also reported as a major fund.

All other governmental funds, which include the Lease Fund, School Nutrition Services Fund, the Grant Fund, the Capital Asset Preservation Fund, the Debt Service Fund and the Peabody Trust Fund, are collectively referred to as nonmajor governmental funds.

Information on the General Fund and the Capital Improvements Fund is presented separately in the governmental funds' Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances. Data for the six nonmajor governmental funds are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in combining statements elsewhere within the CAFR.

**Proprietary Funds** – Proprietary funds, which consist of LCPS' Internal Service Funds, are used to account for operations that are financed and operated in a manner similar to private-sector businesses in which costs are recovered primarily through user charges.

Proprietary fund financial statements, like the government-wide financial statements, provide both long-term and short-term financial information. The Internal Service Funds are used to account for LCPS' Central Service and Self-Insurance Funds' activities on a cost reimbursement basis. Because these services only benefit LCPS' governmental activities, they have been included with governmental activities in the government-wide financial statements. Both Internal Service Funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for each of these Internal Service Funds is provided in combining statements elsewhere within the CAFR.

**Fiduciary Funds** – Fiduciary funds are used to account for resources that are held by LCPS for the benefit of others. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support LCPS' programs. LCPS' fiduciary funds consist of an OPEB Trust Fund and Agency Funds. The OPEB Trust Fund is used to account for assets held in trust by LCPS for postemployment health benefits.

The Agency Fund-Student Activity, is used to account for monies collected and disbursed in connection with student athletics, classes, clubs, various fund raising activities, and private donations. These monies are only available to support student programs at their respective schools and not for LCPS as a whole.

## FINANCIAL ANALYSIS OF GOVERNMENTAL ACTIVITIES

The Statement of Net Position and the Statement of Activities provide the financial status and operating results of LCPS and its component units as a whole.

### STATEMENT OF NET POSITION

As noted earlier, net position may serve over time as a useful indicator of LCPS' financial position. LCPS' assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$1120.6 million at the close of fiscal year 2019, representing an increase of \$202.6 million from the net position at June 30, 2018.

By far, the largest portion of LCPS' net position (169.2 percent) reflects its investment in capital assets (e.g., land, construction in progress, equipment, and buildings) less any related debt used to acquire those assets that is still outstanding. LCPS uses these capital assets to provide services; consequently, they are not available for future spending.

Although LCPS' investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The *Code of Virginia* precludes school districts from issuing general obligation debt. As a result, the County issues general obligation debt for LCPS and reports in its financial statements the general obligation debt related to LCPS' capital assets.

LCPS is responsible for the outstanding debt obligations of capital leases amounting to \$25.1 million at June 30, 2019.

The following table provides a summary of net position as of June 30, 2019 and 2018:

## SUMMARY OF NET POSITION

As of June 30

(Dollars in Millions-may not foot due to rounding)

		Pr	Component Units									
	2019			2018	Va	ariance	2	019	2	018	Variance	
ASSETS												
Current and other assets	\$	376.6	\$	315.3	\$	61.3	\$	0.4	\$	0.3	\$	0.1
Capital assets, net		1,956.6		1,837.5		119.1		-		-		-
Total assets		2,333.3		2,152.7		180.6		0.4		0.3		0.1
DEFERRED OUTFLOWS OF RESOURCES		235.5		200.4		35.1		-		-		-
LIABILITIES												
Current liabilities		156.1		135.9		20.2		0.1		-		0.1
Long-term liabilities		1,187.8		1,190.4		(2.6)		-		-		-
Total liabilities		1,343.9		1,326.3		17.6		0.1		-		0.1
DEFERRED INFLOWS OF RESOURCES		104.4		108.9		(4.5)		_		_		-
NET POSITION												,
Net Investment in												
capital assets		1,893.3		1,787.6		105.7		-		-		-
Restricted		3.9		2.3		1.6		-		-		-
Unrestricted		(776.7)		(872.0)		95.3		0.3		0.3		-
Total net position	\$	1,120.6	\$	918.0	\$	202.6	\$	0.3	\$	0.3	\$	-

## STATEMENT OF ACTIVITIES

The following table provides a summary of the changes in LCPS' net position for the fiscal years ended June 30, 2019 and 2018:

## SUMMARY OF CHANGES IN NET POSITION For the Fiscal Years Ended June 30 (Dollars in Millions-may not foot due to rounding)

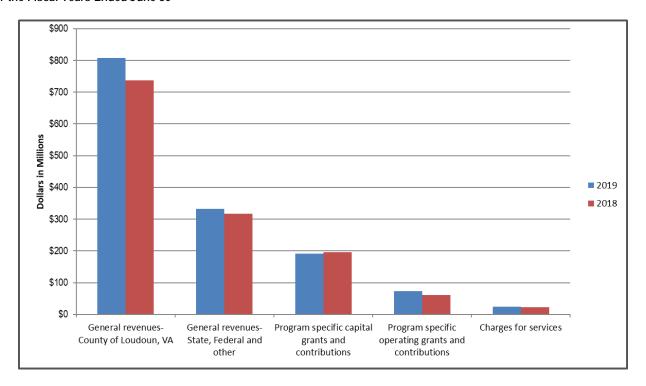
	Primary Government					Component Units						
		2019		2018		Variance	2	019		2018	Varia	ınce
REVENUES												
Program revenues:												
Charges for services	\$	23.9	\$	22.0	\$	1.9	\$	-	\$	-	\$	-
Operating grants and contributions		73.3		60.9		12.4		4.8		4.7		0.1
Capital grants and contributions		191.3		195.3		(4.0)		-		-		-
General revenues:												
Grants and contributions		1,132.5		1,047.0		85.5		-		-		-
Revenue from the use of money		1.8		2.0		(0.2)		-		-		-
Other		5.5		5.6		(0.1)		0.1		0.1		-
Total revenues		1,428.3		1,332.9		95.4		4.9		4.8		0.1
EXPENSES												
Instruction:												
Regular		724.7		721.6		3.1		-		-		-
Special		200.8		166.5		34.3		-		-		-
Adult education		0.9		0.9		-		-		-		-
Other		2.2		1.7		0.5		-		-		-
Charter Schools		4.0		3.8		0.2		-		-		-
Support Services:												
Administration		29.6		28.5		1.1		-		-		-
Attendance and health		17.1		15.8		1.3		-		-		-
Pupil transportation		61.8		60.7		1.1		-		-		-
Facilities services		8.0		5.2		2.8		-		-		-
Operation and maintenance		98.2		97.1		1.1		-		-		-
School nutrition services		29.4		27.5		1.9		-		-		-
Technology		48.6		36.8		11.8		-		-		-
Charter Schools		-		-		-		4.8		4.7		0.1
Interest on long-term debt		0.5		0.3		0.2		-		-		-
Total expenses		1,225.7		1,166.3		59.4		4.8		4.7		0.1
Change in net position	-	202.6		166.6		36.0		0.2		0.2		-
Net position, beginning of year		918.0		751.4		166.6		0.2		0.1		0.1
Net position, end of year	\$	1,120.6	\$	918.0	\$	202.6	\$	0.3	\$	0.3	\$	

## Revenues

Revenues for LCPS' governmental activities totaled \$1428.3 million during the fiscal year 2019, representing an increase of \$95.5 million over fiscal year 2018.

The following chart represents revenues by source for the fiscal years ended June 30, 2019 and 2018:

## GOVERNMENTAL ACTIVITIES – REVENUES BY SOURCE For the Fiscal Years Ended June 30



The events contributing to the increase in revenues during the fiscal year 2019 were:

- Operating grants and contributions increased \$12.4 million, or 20.4 percent, from fiscal year 2018. The increase was a result primarily of increased revenue for funds in regular, special, and adult education (\$7.9 million or 15.9 percent), whereas grants for other services increased by \$.4 million or 4.0 percent.
- Capital grants and contributions decreased \$4.0 million from fiscal year 2018 due to a decrease in revenue from the County for construction and capital asset preservation.
- From the previous fiscal year, LCPS received an increase of \$85.2 million in general revenues. LCPS received a 6.7 percent increase, or \$70.7 million, in the contribution from the County. This contribution is LCPS' primary revenue source. Additionally, LCPS received an increase in general revenues from the Commonwealth of Virginia of \$14.6 million or 4.5 percent from 2018. All other general revenues grants and contributions decreased by \$.1 million from 2018.

### **Expenses**

The following table compares the total program costs of each LCPS' program (or function) and the net cost of each program (total costs less fees generated by the program and program-specific intergovernmental aid) for the fiscal years ended June 2019 and 2018:

SUMMARY OF PROGRAM COSTS BY FUNCTION For the Fiscal Years Ended June 30 (Dollars in Millions-may not foot due to rounding)

		Total	Cos	t of Function	on	Net Cost (Revenue) of Function					
				Percent				•		Percent	
Function		2019		2018	Variance		2019		2018	Variance	
Governmental Activities:											
Instruction:											
Regular	\$	724.7	\$	721.6	0.4%	\$	702.6	\$	702.8	0.0%	
Special		200.8		166.5	20.6%		161.9		132.9	21.8%	
Adult education		0.9		0.9	0.0%		0.3		-	0.0%	
Other		2.2		1.7	29.4%		2.1		1.6	31.3%	
Charter schools		4.0		3.8	5.3%		4.0		3.8	5.3%	
Support Services:											
Administration		29.6		28.5	3.9%		29.6		28.5	3.9%	
Attendance and health		17.1		15.8	8.2%		17.1		15.8	8.2%	
Pupil transportation		61.8		60.7	1.8%		61.8		60.7	1.8%	
Facilities services		8.0		5.2	53.8%		(183.3)		(190.1)	3.6%	
Operation and maintenance		98.2		97.1	1.1%		98.2		97.1	1.1%	
School nutrition services		29.4		27.5	6.9%		(1.7)		(1.5)	13.3%	
Technology		48.6		36.8	32.1%		44.0		36.2	21.5%	
Interest on long-term debt	m debt		0.3		66.7%		0.5		0.3	66.7%	
Total expenses	\$	1,225.7	\$	1,166.3	5.1%	\$	937.2	\$	888.1	5.5%	

The total costs of LCPS' programs for fiscal year 2018 were \$1225.7 million, which represents an increase of \$59.4 million over fiscal year 2018. Some of the costs of governmental activities were paid by those who directly benefited from the programs (\$23.9 million) and other government and organizations that subsidized certain programs with grants and contributions (\$264.6 million).

As the table above indicates, regular instruction continues to be LCPS' largest function.

Regular instruction includes those activities and programs that are conducted during the regular instructional day for students attending kindergarten through 12<sup>th</sup> grade, with the exception of programs specifically designed to improve or overcome disabilities and programs intended for gifted and talented students. LCPS' second largest program, special instruction, includes those activities for students with special needs/services or programs for other types of students such as alternative education, Head Start, gifted and talented, and preschool programs.

Salaries and benefits make up 94.0 percent and 97.4 percent of regular and special instruction expenses, respectively. Regular instruction expenses increased \$4 million and special instruction expenses increased \$34.3 million from the prior fiscal year. Some of this increase (\$32.5 million) is due to a change in the presentation of our English Learners program to more closely match the Annual Schools Report. Therefore, the current presentation moved 32.5 million from regular education to special education. There was also an increase in enrollment.

The majority of LCPS' functional areas required general revenues to cover their operational costs. In fiscal year 2019, facilities services and school nutrition services functions were self-supporting with program revenues exceeding program costs by \$183.3 million and \$1.7 million respectively.

The primary source of adult education services was operating grants from the Commonwealth of Virginia. The primary revenue source of facilities was general obligation bond proceeds from the County used for the construction, acquisition, or renovation of capital assets. The primary revenue source of school nutrition was charges for services.

Interest on LCPS' long-term debt increased from \$.3 million to \$.5 million for the year.

## FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

As noted earlier, LCPS uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of LCPS' governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing LCPS' financing requirements. In particular, unassigned fund balance may serve as a useful measure of LCPS' net resources available for spending at the end of the fiscal year.

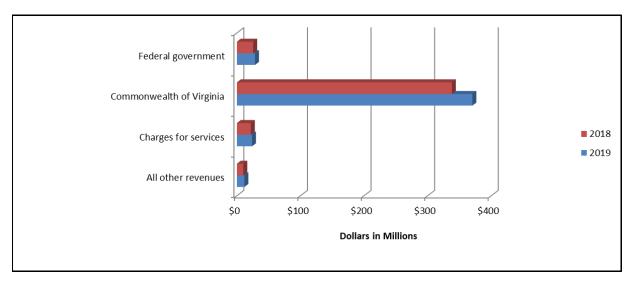
As of June 30, 2019, LCPS' governmental funds, reported a combined fund balance of \$123.8 million, an increase of \$17.2 million, compared to a decrease of \$6.6 million at June 30, 2018.

Of the combined fund balance, approximately \$0.5 million was nonspendable and not available for future funding, \$3.9 million was restricted by fiscal agents, \$65.0 million was committed by various board actions, and \$43 million was assigned to specific contractual and financial planning purposes.

The total revenues for governmental funds in fiscal year 2019 totaled \$1,433.2 million, an 8.5 percent increase over fiscal year 2018. LCPS' primary source of revenue was intergovernmental (from the Federal government, State, and the County) and amounted to \$1,397.7 million in fiscal year 2019, an 8.4 percent increase over fiscal year 2018. All other revenue sources (e.g., charges for services, and recovered costs) totaled \$35.6 million, representing an increase of 10.9 percent over the previous fiscal year.

The following chart compares the total revenues by source for governmental funds (excluding revenue from the County and transfers in) for the fiscal years ended in June 30, 2019 and 2018:

## REVENUES BY SOURCE (EXCLUDING COUNTY REVENUE AND TRANSFERS IN) For the Fiscal Years Ended June 30



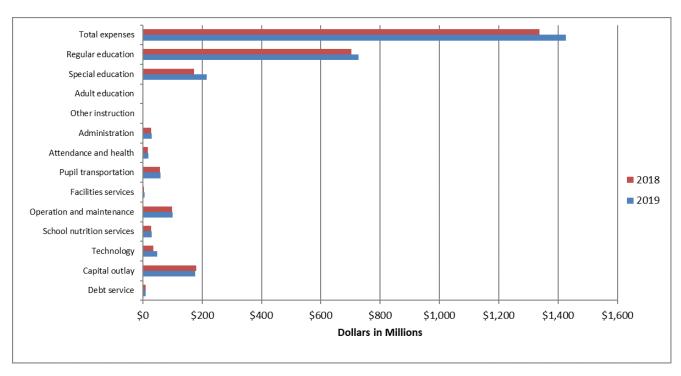
Several factors contributing to the net increase in total revenues during fiscal year 2019 include:

- Funding from the County increased \$73.6 million from fiscal year 2018 to support general LCPS operations. This represents a 7.95 percent increase from fiscal year 2018.
- Revenue from the Federal government increased by \$2.79 million.

- The State allocates one and one-eighths percent of the six percent State sales tax to run programs for school age children. Sales tax revenue increase by \$5.5 million. The primary factor in the decrease is a deferral of \$5.0 million in Sales tax revenue due to a legislative change as to the disbursement timing of tax revenue. Other State revenue increased by \$26.8 million from fiscal year 2018.
- LCPS received an additional \$15.9 million for Basic Aid from the State, which is the primary component of the Standards of Quality (SOQ). The SOQ establishes standards for personnel, instructional materials, and system wide planning and management. In addition, the SOQ establishes performance objectives for the Virginia Board of Education and local school divisions.

The following chart compares the expenditures (excluding transfers out) for each LCPS' functional area for the fiscal years ended June 30, 2019 and 2018:

## EXPENDITURES BY FUNCTION (EXCLUDING TRANSFERS OUT) For the Fiscal Years Ended June 30



Excluding other financing uses, the total expenditures for governmental funds for the fiscal year ended June 30, 2019 were \$1,426.1 million, an increase of 6.2 percent over fiscal year 2018. Regular and special instruction continue to be LCPS' largest programs.

For the fiscal year ended June 30, 2019, regular instruction expenditures were \$726.7 million in comparison to \$703.6 million in fiscal year 2018. This represents an increase of \$23.1 million, or 3.3 percent.

Special instruction expenditures amounted to \$215.3 million, representing an increase of \$43.1 million, or 25.0 percent. The majority of regular and special instruction expenditures were primarily attributed to salaries and benefits.

Regular and special instruction had a \$66.2 million combined increase in expenditures in comparison to fiscal year 2018, due primarily to 1292 additional students being educated, and three schools opening. LCPS' third largest program, operations and maintenance, includes all activities concerned with keeping LCPS' buildings, grounds, and equipment in effective working condition. At the close of fiscal year 2019, expenditures totaled \$100.5 million. Operations and maintenance costs increased by \$2.3 million from the prior year.

Capital outlays for the total governmental funds decreased by \$4.1 million. Capital outlay expenditures were \$176.8 million compared to \$180.9 million during fiscal year 2018. The decrease of 2.3 percent from the prior year is due mainly to a decrease in the number of projects under construction. Outlays included items such as the continuation of several renovation projects from the prior year, the start of the school security vestibules, and the purchase of additional school buses, equipment, classroom computers, and library materials, as well as new school construction.

Other factors accounting for expenditures during fiscal year 2019 include:

- Expenditures for pupil transportation increased \$2.5 million, or 4.3 percent. This increase represents a change in number of students transported as well as the opening of three additional schools. The small increase can be attributed to efficiencies in transportation routing.
- Administration, Attendance and Health, and Facilities services expenditures increased \$6.3 million or 11.4 percent from fiscal year 2018.
- There was an increase from fiscal year 2018 of \$12.4 million or 34.5 percent for the technology program.

The General Fund is the main operating fund of LCPS. At the end of the current fiscal year, the fund balance was \$40.3 million. The General Fund's revenues increased \$93.3 million, or 8.0 percent, from the previous fiscal year, while expenditures (excluding other financing uses) increased \$84.9 million, or 7.3 percent. The increase in revenues, the increase in expenditures, the changes to other financing sources and uses resulted in a net increase in fund balance of \$3.9 million from the prior fiscal year. The total fund balance at June 30, 2019 for the General Fund represents 32.3 percent of the total combined fund balance of all governmental funds.

The Capital Improvements Fund, which accounts for LCPS' major capital projects, ended the current fiscal year with \$52.3 million fund balance. All of the fund balance is committed to fund next year's operations. The Capital Improvement Fund's revenue of \$177.4 million is an increase of \$7.4 million, or 4.2 percent, from the previous year. The expenditures of \$171.8 million for fiscal year 2019 is a decrease of \$1.8 million from fiscal year 2018, or 1.0 percent. The increase in revenues and the decrease in expenditures resulted in a net increase in fund balance of \$5.6 million from the prior fiscal year.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The *Code of Virginia* requires the appointed Superintendent of LCPS to submit a budget to the County Board of Supervisors (BOS), with the approval of the School Board.

The Superintendent presents LCPS' proposed budget to the School Board in January. The School Board conducts a series of public hearings and workshop sessions before adopting the advertised budget. The School Board's advertised budget is then forwarded to the County for inclusion in the County Executive's advertised budget. By early April, the BOS holds public hearings regarding the proposed budget and determines the amount of funding to be transferred to LCPS. The School Board then adopts the final budget.

The approved budget governs the financial operations of LCPS beginning on July 1 and is modified on an as needed basis as revenue sources and expenditure priorities change. LCPS' School Board approves all budget modifications.

During fiscal year 2019, the amendment to the General Fund's budget was an increase to expenditures for the carryover of encumbrance obligations from fiscal year 2018. Actual revenues were less than the final amended budget by \$2.8 million, while actual expenditures were \$42.9 million less than amended budget, or 3.5 percent. The \$42.9 million variance between actual and amended budget for expenditures was a result of savings in: regular education of \$18.9 million; operation and maintenance of \$6.3 million; special education 6.3 million; all other functions of \$11.4 million.

The following table presents a summary comparison of the General Fund's original and final budgets with actual performance for the fiscal year ended June 30, 2019:

# GENERAL FUND BUDGET AND ACTUAL COMPARISON For the Fiscal Year Ended June 30, 2019 (Dollars in Billions-may not foot due to rounding)

	Original Budget	Final Budget	Actual	fro	ariance om Final Budget
Total revenues	\$ 1,173.5	\$	\$ 1,171.5	\$	(2.8)
Total expenditures Total other financing uses	(1,189.8) 0.8	(1,210.4)	(1,167.5) -		42.9 -
Net change in fund balances	\$ (15.5)	\$ (36.1)	\$ 4.0	\$	40.1

## CAPITAL ASSETS AND LONG-TERM LIABILITIES

## **CAPITAL ASSETS**

At June 30, 2019, LCPS' investment in capital assets for governmental activities totaled \$2,599.6 billion. Accumulated depreciation totaled \$642.0 million resulting in capital assets, net of accumulated depreciation of \$1,956.6 billion. This represents a net increase in capital assets of \$119.1 million, or 6.0 percent, over the prior year.

Major capital asset events during fiscal year 2019 included the following:

- LCPS acquired \$13.3 million in equipment and machinery.
- Total capital asset disposals amounted to \$8.6 million.
- LCPS recorded the completion of one elementary and one intermediate school along with the Academies of Loudoun and several classroom addition projects. Costs incurred during fiscal year 2019 amounted to \$230.8 million.
- Costs associated with ongoing projects remained in construction in progress at the fiscal year end. These projects include cumulative construction expenditures of \$171.8 million.
- LCPS donated land and building of \$62 thousand to the County.
- Additional detailed information regarding LCPS' capital assets, including the current year's activity, can be found in notes I.G and III.E in the notes to the financial statements.

The following table summarizes capital assets as of June 30, 2019 and 2018:

# NET CAPITAL ASSETS As of June 30 (Dollars in Billions-may not foot due to rounding)

	Book Value (net of depreciation)*					
Capital Asset Category		2019			2018	
Land	\$	160.2		\$	156.5	
Construction in progress		187.0			261.1	
Buildings		1,569.0			1,387.2	
Machinery and equipment		34.0			28.7	
Improvements other than buildings		6.5			3.8	
Total	\$	1,956.6		\$	1,837.5	

<sup>\*</sup> Except for land and construction in progress.

#### **LONG-TERM LIABILITIES**

As of June 30, 2019, LCPS reported total outstanding debt of \$1,187.8 million, compared to \$1,190.4 million at June 30, 2018. Of this amount, \$846.5 million related to pension liability. OPEB Liabilities total \$261.1 million in 2019 as compared to \$263.5 million for 2018. \$25.2 million is related to capital leases. Compensated absences are \$37.9 million in 2019 as compared to \$35.5 million in 2018. LCPS' additions to capital leases related to \$10.0 million for computers, vehicles and other equipment. The following is a summary of LCPS' gross outstanding long-term liabilities for governmental activities.

OUTSTANDING LONG-TERM LIABILITES
As of June 30
(Dollars in Millions-may not foot due to rounding)

	2019	2018
Compensated absences	\$ 37.9	\$ 35.5
Claims liabilities	17.1	18.3
Leases payable	25.2	25.2
OPEB liability	261.1	263.5
Net pension liability	846.5	848.0
Total	\$ 1,187.8	\$ 1,190.4

Further detail is provided below for the OPEB Liabilities:

OUTSTANDING OPEB LIABILITES
As of June 30
(Dollars in Millions-may not foot due to rounding)

	2019			2018
Virginia Local Disability Program	\$ 0.3		\$	0.2
Group Life Insurance	51.0			48.7
Health Insurance Credit	91.7			87.7
OPEB liability	 118.1			127.0
Total	\$ 261.1		\$	263.5

Additional detailed information regarding LCPS' long-term obligations, including the current year's activity, can be found in notes I.H, I.I, I.M, III.H, IV.B, IV.C and IV.E in the Notes to the Financial Statements.

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

LCPS is challenged with an increasing enrollment. The student growth rate for general education is increasing at a rate of 2.4 % and LCPS faces challenges in meeting the educational needs of this increasing student population.

The primary source of revenue for LCPS comes from the County. The County's fiscal outlook for the upcoming year projects that the funding LCPS can expect to receive will be better than the past budget year.

The primary focuses are a step increase for all eligible employees, additional restructuring to the teacher salary scales to enhance competitiveness, the opening of Lightridge High School, and the continuation of textbook and digital resource funding. The other major source of LCPS' revenues is driven by student enrollment, particularly in the area of State and Federal aid.

The fiscal year 2020 approved operating budget maintains existing programs that support LCPS' student achievement goals, allocates resources in support of LCPS' beliefs, and conserves fiscal resources. The approved operating budget includes a \$94.6 million, or 7.9 percent, increase in expenditures over the fiscal year 2019 approved budget.

# CONTACTING LCPS MANAGEMENT

This summary is designed to provide a general overview of the financial condition of LCPS. Questions concerning any of the information provided in this report, or requests for additional information, should be addressed to the Director of Financial Services, Department of Business and Financial Services, 21000 Education Court, Ashburn, Virginia, 20148, or by calling 571- 252-1190.

This CAFR can also be found on the LCPS website at www.lcps.org.

# **Basic Financial Statements**

The Basic Financial Statements subsection includes the government-wide statements, which incorporates the governmental activities of Loudoun County Public Schools and its component units, in order to provide an overview of the financial position and results of operation for the reporting entity. This subsection also includes the fund financial statements and the accompanying notes to the financial statements.





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# Exhibit I

# LOUDOUN COUNTY PUBLIC SCHOOLS Statement of Net Position

June 30, 2019

	Primary Government	•	Component Units				
	Governmental Activities	Middleburg Community Charter School	Hillsboro Charter Academy	Total Reporting Entity			
ASSETS	Activities	Charter Concor	Academy	Linky			
Cash and cash equivalents	\$ 200	\$ 32,811	\$ 386,757	\$ 419,768			
Accounts receivable, net	3,760,036	· -	2,455	3,762,491			
Due from County	351,765,832	-	-	351,765,832			
Due from Primary Government	-	-	3,995	3,995			
Due from component unit	57,377	-	-	57,377			
Due from other governmental units	13,253,679	-	-	13,253,679			
Inventories	1,097,803	-	-	1,097,803			
Prepaid items	154,623	-	2,835	157,458			
Deposits	3,785,000	-	-	3,785,000			
Restricted cash on deposit with others	2,747,770	-	-	2,747,770			
Nondepreciable capital assets	347,199,749	-	-	347,199,749			
Depreciable capital assets, net of depreciation	1,609,443,559	-	-	1,609,443,559			
Total assets	2,333,265,628	32,811	396,042	2,333,694,481			
DEFERRED OUTFLOWS OF RESOURCES							
Deferred outflows related to other postemployment benefits	40,066,349	_	_	40,066,349			
Deferred outflows related to pension	195,471,000	_	_	195,471,000			
Deferred outliows related to perision				130,471,000			
Total deferred outflows of resources	235,537,349	-	-	235,537,349			
LIABILITIES							
Accounts payable	51,319,245	6,962	4,052	51,330,259			
Accrued interest payable	443,716	-	-	443,716			
Accrued liabilities	87,746,590	1,151	-	87,747,741			
Due to Primary Government	-	57,377	-	57,377			
Due to component unit	3,995	-	-	3,995			
Contract retainages	10,613,496	-	-	10,613,496			
Other liabilities	3,619,884	10,000	-	3,629,884			
Unearned revenues	2,359,508	-	-	2,359,508			
Long-term liabilities:							
Due within one year	29,724,077	<del>-</del>	-	29,724,077			
Due in more than one year	1,158,042,503	-	-	1,158,042,503			
Total liabilities	1,343,873,014	75,490	4,052	1,343,952,556			
DEFERRED INFLOWS OF RESOURCES							
Deferred inflows related to other postemployment benefits	8,905,272	-	-	8,905,272			
Deferred inflows related to pension	95,458,000	-	-	95,458,000			
Total deferred inflows of resources	104,363,272	-	-	104,363,272			
NET POSITION							
Net investment in capital assets Restricted for:	1,893,341,002	-	-	1,893,341,002			
Permanent fund-nonexpendable	24,820	-	-	24,820			
Legal agreement	3,857,728	-	-	3,857,728			
Unrestricted	(776,656,859)	(42,679)	391,990	(776,307,548)			
Total net position (deficit)	\$ 1,120,566,691	\$ (42,679)	\$ 391,990	\$ 1,120,916,002			

See accompanying notes to the financial statements.

# **LOUDOUN COUNTY PUBLIC SCHOOLS**Statement of Activities

For the Fiscal Year Ended June 30, 2019

			Program Revenues					
Functions/Programs		Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions
Drimon, Covernment								
Primary Government: Instruction:								
Regular	\$	724,655,424	\$	2,870,467	Φ.	19,164,255	Φ	_
Special	Ψ	200,765,707	Ψ	2,070,407	Ψ	38,868,840	Ψ	_
Adult education		860,694		345,472		174,691		_
Other		2,151,766		67,531		,		_
Charter Schools		4,011,758		-		_		_
Charles Console		.,0,						
Total instruction	_	932,445,349		3,283,470		58,207,786		-
Support Services:								
Administration		29,635,996		-		-		-
Attendance and health		17,108,962		-		-		-
Pupil transportation		61,840,432		-		-		-
Facilities services		8,021,502		-		-		191,328,688
Operation and maintenance		98,185,651		-		-		-
School nutrition services		29,413,042		20,608,328		10,547,489		-
Total support services		244,205,585		20,608,328		10,547,489		191,328,688
Technology		48,585,046		-		4,536,306		
Interest on long-term debt		467,622		-		-		-
Total Primary Government	•	1,225,703,602	\$	23,891,798	\$	73,291,581	\$	191,328,688
Total Filliary Government	\$	1,223,103,002	φ	23,091,798	φ	13,281,361	φ	191,320,000
Component Units:								
Middleburg Community Charter School	\$	2,469,728	\$	_	\$	2,456,281	\$	_
wilddiobarg Community Charles Corlock	Ψ	2,400,720	Ψ		Ψ	2,700,201	Ψ	
Hillsboro Charter Academy	\$	2,284,906	\$	44,469	\$	2,360,670	\$	

#### General revenues:

Grants and contributions not restricted to specific purposes:

Federal government

Commonwealth of Virginia

County of Loudoun, Virginia

Revenue from the use of money and property

Other

Total general revenues

Change in net position

Net position (deficit) at beginning of year, restated (Note L)

Net position (deficit), end of year

		N	et (Expenses) Rev				
Daire	Changes in Net Position						
Primar	-		Compon				
Government			Units	Hillsboro	-	Tatal	
0			Middleburg			Total	
Governme Activitie			Community arter School	Charter Academy		Reporting Entity	Functions/Programs
ACTIVITIE	#5	Ci	arter School	Academy		Entity	Functions/Programs
							Primary Government:
							Instruction:
\$ (702,620	702)				\$	(702,620,702)	Regular
(161,896					Ψ	(161,896,867)	Special
•	),531)					(340,531)	Adult education
(2,084	-					(2,084,235)	Other
(4,01						(4,011,758)	Charter School
(1,21	,,,,,,					( ', - ' ' , ' '	
(870,954	,093)					(870,954,093)	Total instruction
							Support Services:
(29,635	5,996)					(29,635,996)	Administration
(17,108	3,962)					(17,108,962)	Attendance and health
(61,840						(61,840,432)	Pupil transportation
183,307	7,186					183,307,186	Facilities services
(98,185						(98,185,651)	Operation and maintenance
1,742	2,775					1,742,775	School nutrition services
(21,72	1 (180)					(21,721,080)	Total support services
(21,12	1,000)					(21,721,000)	Total Support Scrivioss
(44,048	3,740)					(44,048,740)	Technology
(467	7,622)					(467,622)	Interest on long-term debt
(937,19 <sup>-</sup>	1 535)					(937,191,535)	Total Primary Government
(307,13	1,000)					(307,131,000)	Total Tilliary Government
							Component Units:
		\$	(13,447) \$	-		(13,447)	Middleburg Community Charter School
			-	120,233		120,233	Hillsboro Charter Academy
							General revenues:
							Grants and contributions not restricted to specific purposes:
377	7,609		-	_		377,609	Federal government
324,509			-	_		324,509,718	Commonwealth of Virginia
807,652			-	_		807,652,367	County of Loudoun, Virginia
	3,215		5,053	4,042		1,797,310	Revenue from the use of money and property
	5,939		1,187	58,212		5,526,338	Other
			•				
1,139,79	4,848		6,240	62,254		1,139,863,342	Total general revenues
			<b>/=</b> c ·				
202,603	3,313		(7,207)	182,487		202,778,593	Change in net position
917,963	3 378		(35,472)	209,503		918,137,409	Net position (deficit) at beginning of year, restated (Note L)
317,900	,,,,,,		(00, 112)	200,000		515,157,405	. 15. position (donor) at boginning of your, rodicted (11016 L)
\$ 1,120,566	5,691	\$	(42,679) \$	391,990	\$	1,120,916,002	Net position (deficit), end of year

# Exhibit III

# LOUDOUN COUNTY PUBLIC SCHOOLS

**Balance Sheet Governmental Funds** 

June 30, 2019

		General Fund	I	Capital mprovements Fund	G	Nonmajor Sovernmental Funds	G	Total overnmental Funds
ASSETS			_		_		_	
Cash and cash equivalents	\$	200	\$	-	\$	-	\$	200
Accounts receivable, net		1,496,349		-		113,686		1,610,035
Due from County  Due from component unit		351,765,832 57,377		-		-		351,765,832 57,377
Due from other governmental units		7,180,510		_		6,073,169		13,253,679
Interfund receivables		7,160,510		90,424,470		31,840,478		122,264,948
Inventories		_		30,424,470		285,809		285,809
Prepaid items		145,621		_		9,002		154,623
Restricted cash on deposit with others		- 10,021		-		2,747,770		2,747,770
						, , ,		, , -
Total assets	\$	360,645,889	\$	90,424,470	\$	41,069,914	\$	492,140,273
LIABILITIES								
Accounts payable	\$	20,148,998	\$	23,603,961	\$	2,601,709	\$	46,354,668
Accrued liabilities		79,610,388		3,819,128		2,886,967		86,316,483
Due to component unit		3,995		-		-		3,995
Interfund payables		216,923,507		-		2,159,207		219,082,714
Contract retainages		<del>.</del>		10,613,496		-		10,613,496
Other liabilities		3,619,884		-		-		3,619,884
Unearned revenues		-		102,800		2,256,708		2,359,508
Total liabilities	_	320,306,772		38,139,385		9,904,591		368,350,748
FUND BALANCES: Nonspendable:								
Inventories		_		_		285,809		285,809
Prepaid items and deposits		145,621		-		9,002		154,623
Permanent fund-nonexpendable		-		-		24,820		24,820
Restricted for:								
Restricted by legal agreement		-		-		3,857,728		3,857,728
Committed to: Subsequent years' appropriations		_		_		2,396,901		2,396,901
Capital improvements		_		52,285,085		2,000,001		52,285,085
Capital asset preservation		-		-		10,294,179		10,294,179
Assigned to:						,		, ,
General Fund contractual obligations		16,656,119		_		-		16,656,119
General Fund subsequent year appropriations		12,000,000		-		-		12,000,000
School Nutrition Services Fund		-		-		14,296,884		14,296,884
Unassigned		11,537,377		-		-		11,537,377
Total fund balances	_	40,339,117		52,285,085		31,165,323		123,789,525
Total liabilities and fund balances	\$	360,645,889	\$	90,424,470	\$	41,069,914	\$	492,140,273

**Exhibit IV** 

**Reconciliation of the Balance Sheet to the Statement of Net Position Governmental Funds** 

June 30, 2019

Fund balances - total governmental funds			\$	123,789,525
Amounts reported for governmental activities in the Statement of Net Position are different due to:				
Capital assets used in governmental fund activities are not financial resources and, therefore, are not reported in the funds.				
Nondepreciable capital assets	\$	347,199,749		
Depreciable capital assets	•	2,247,276,869		
Accumulated depreciation		(641,143,761)		
Total			•	1,953,332,857
Internal service funds are used by management to provide certain goods and services to governmental				
funds. The assets, deferred outflows, liabilities, and deferred inflows of the internal service funds are included in governmental activities in the Statement of Net Position.				
Assets:				
Current assets	\$	104,523,973		
Capital assets		5,082,087		
Accumulated depreciation		(1,771,636)		
Deferred outflows of resources		923,934		
Liabilities Deferred inflows of resources		(26,136,364) (548,467)		
Total		(340,407)	-	92 072 527
Total				82,073,527
Non-current liabilities related to governmental fund activities are not due and payable in the current period				
and, therefore, are not reported in the funds.				
Compensated absences	\$	(37,435,312)		
Leases liabilities		(25,162,921)		
Accrued interest on long-term debt		(443,716)	_	
Total				(63,041,949)
GAAP requires the reporting of net pension liability, deferred outflows of resources and deferred				
inflows of resources related to pensions in the Statement of Net Position; however, they are not				
financial resources and, therefore, are not reported in the funds.				
Deferred outflows of resources related to pensions	\$	194,820,000		
Net pension liability		(845,913,000)		
Deferred inflows of resources related to pensions		(94,950,000)	_	
Total				(746,043,000)
GAAP requires the reporting of net OPEB liability, deferred outflows of resources and deferred				
inflows of resources related to OPEB in the Statement of Net Position; however, they are not				
financial resources and, therefore, are not reported in the funds.				
Deferred outflows of resources related to OPEB	\$	39,793,415		
Net OPEB liability		(260,472,879)		
Deferred inflows of resources related to OPEB		(8,864,805)	_	
Total				(229,544,269)
Net position of governmental activities			\$	1,120,566,691
The position of governmental activities			Ψ	1, 120,000,001

**Exhibit V** 

**Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds** 

For the Fiscal Year Ended June 30, 2019

		General Fund	Capital Improvements Fund	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES					
Intergovernmental:					
Federal government	\$	377,609	\$ -	\$ 28,085,456	\$ 28,463,065
Commonwealth of Virginia	•	362,170,838	-	8,105,559	370,276,397
County of Loudoun, Virginia		797,325,815	177,355,688	24,299,552	998,981,055
Charges for services:					
Tuition and fees		3,223,472	-	12,980	3,236,452
Food sales		-	-	20,608,328	20,608,328
Revenue from the use of money and property		1,845,872	-	-	1,845,872
Recovered costs		3,806,670	-	-	3,806,670
Other		2,748,143	-	3,362,148	6,110,291
Total revenues		1,171,498,419	177,355,688	84,474,023	1,433,328,130
Total Tovolius	_	1,171,100,110	117,000,000	01,171,020	1,100,020,100
EXPENDITURES					
Current:					
Instruction:					
Regular		719,659,778	-	7,042,247	726,702,025
Special		201,082,012	-	14,204,367	215,286,379
Adult education		562,244	-	344,257	906,501
Other		2,262,055	-	-	2,262,055
Support services:					
Administration		30,636,661	-	-	30,636,661
Attendance and health		18,006,987	-	-	18,006,987
Pupil transportation		59,489,046	-	-	59,489,046
Facilities services		6,648,300	-	-	6,648,300
Operation and maintenance		91,121,975	-	9,379,880	100,501,855
School nutrition services		405,055	-	29,680,543	30,085,598
Technology		35,959,329	-	12,507,197	48,466,526
Capital outlay		1,671,272	171,781,741	3,310,311	176,763,324
Debt service:				0.000.070	0.000.070
Principal Interest		-	-	9,990,672 335,880	9,990,672 335,880
interest		_	_	333,000	333,000
Total expenditures		1,167,504,714	171,781,741	86,795,354	1,426,081,809
Excess (deficiency) of revenues over (under) expenditures		3,993,705	5,573,947	(2,321,331)	7,246,321
OTHER FINANCING SOURCES					
Capital leases and installment purchases		-	-	10,000,000	10,000,000
Total other financing sources	_	-	-	10,000,000	10,000,000
Net change in fund balances		3,993,705	5,573,947	7,678,669	17,246,321
Fund balances at beginning of year		36,345,412	46,711,138	23,486,654	106,543,204
E. Halamara I. Cara	_	40.000.4.17	ф 50.005.005	<b></b>	ф. 400 700 F07
Fund balances at end of year	\$	40,339,117	\$ 52,285,085	\$ 31,165,323	\$ 123,789,525

**Exhibit VI** 

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities
Governmental Funds
For the Fiscal Year Ended June 30, 2019

Net changes in fund balances - total governmental funds

17,246,321

Amounts reported for governmental activities in the Statement of Activities are different due to:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of these assets is expensed over their estimated useful lives and reported as depreciation expense.

 Capital outlay
 \$ 176,763,324

 Depreciation expense
 (57,441,221)

Total 119,322,103

Donations of capital assets increase net position in the Statement of Activities, but do not appear in the governmental funds because they are not financial resources.

108,671

Donated assets to County of Loudoun decrease net position in the Statement of Activities, but do not appear in the governmental funds because they are not use of economic resources.

(10,770)

Gains and losses on the disposal of capital assets are reported in the Statement of Activities. However, in governmental funds, the proceeds from sales are reported. The difference is the net depreciated value of the disposed capital assets.

(46,887)

Principal payments on capital leases are reported as expenditures in governmental funds. However, the principal payments reduce the liabilities in the Statement of Net Position and do not result in expenses in the Statement of Activities.

9,990,672

Proceeds from the issuance of long-term debt are reported as other financing sources in the governmental funds, increasing fund balance. In the government-wide statements, new debt increases long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities. This represents principal amounts of new capital leases.

(10,000,000)

Reversal of prior year deferred inflows for sales tax resulted in revenue recognition in the governmental funds, but do not appear as revenue in the Statement of Activities.

(5,044,729)

14,083,135

In the Statement of Activities, certain operating expenses (OPEB, pensions, and compensated absences) are measured by the amounts earned during the current year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used.

OPEB:

OPEB contributions \$ 39,078,384

Cost of benefits earned net of employee contributions (24,995,249)

Compensated absences (2,342,486)

Pensions:

Pension contributions \$ 111,350,000 Cost of benefits earned net of employee contributions \$ (82,737,379) 28,612,621

Internal service funds are used by management to charge the costs of certain services to individual funds. Activities of the internal service funds are reported with governmental activities.

30,816,404

Interest on capital leases is reported as expenditures in the governmental funds when it is due. However, in the Statement of Activities, interest is expensed as it accrues. This amount represents the net change in accrued interest on long-term debt.

(131,742)

Change in net position of governmental activities

202,603,313

See accompanying notes to the financial statements

Exhibit VII

Statement of Net Position Proprietary Funds June 30, 2019

	Internal Service Funds
ASSETS	
Current assets:	
Accounts receivable, net	\$ 2,150,001
Interfund receivables	97,776,978
Inventories	811,994
Deposits	3,785,000
Total current assets	104,523,973
Noncurrent assets:	
Capital assets:	
Buildings	4,676,410
Machinery and equipment	405,677
Accumulated depreciation	(1,771,636)
Total noncurrent assets	3,310,451
Total assets	107,834,424
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to other postemployment benefits	272,934
Deferred outflows related to pension	651,000
Total deferred outflows of resources	923,934
LIABILITIES	
Current liabilities:	
Accounts payable	4,964,577
Accrued liabilities	1,430,107
Interfund payables	959,212
Claims liabilities	16,922,883
Total current liabilities	24,276,779
Noncurrent liabilities:	
Compensated absences	496,873
Claims liabilities	150,715
Net other postemployment benefits liability	660,997
Net pension liability Total noncurrent liabilities	551,000
	1,859,585
Total liabilities	26,136,364
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to other postemployment benefits	40,467
Deferred inflows related to pension	508,000
Total deferred inflows of resources	548,467
NET POSITION	
Invested in capital assets	3,310,451
Unrestricted	78,763,076
Total net position	\$ 82,073,527

**Exhibit VIII** 

**Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds** 

For the Fiscal Year Ended June 30, 2019

	Internal Service
	Funds
OPERATING REVENUES	
Charges for services	\$ 234,117,970
Use of property	13,486
Total operating revenues	234,131,456
OPERATING EXPENSES	
Claims	167,379,564
Personnel services	12,429,701
Other services and charges	12,114,101
Materials and supplies	11,185,793
Depreciation	205,893
Total operating expenses	203,315,052
Net operating income	30,816,404
Net position at beginning of year	51,257,123
Net position at end of year	\$ 82,073,527

**Exhibit IX** 

Statement of Cash Flows

**Proprietary Funds** 

For the Fiscal Year Ended June 30, 2019

	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers	\$ 232,254,215
Payments to suppliers for goods and services	(20,329,145)
Claims paid	(168,563,657)
Payments to employees	(13,183,758)
Payments to interfund services	(30,177,655)
Net cash provided by operating activities	 -
Net cash	-
Cash at beginning of year	-
Cash at end of year	\$ <u> </u>
Reconciliation of Net Operating Income to Net Cash Provided by Operating Activities:	
NET OPERATING INCOME	\$ 30,816,404
ADJUSTMENTS NOT AFFECTING CASH	
Depreciation	205,893
(INCREASE) DECREASE IN ASSETS AND INCREASE (DECREASE) IN LIABILITIES	
Accounts receivable, net	(1,877,241)
Interfund receivables	(30,475,360)
Inventories	(33,542)
Deposits	(1,066,000)
Accounts payable	3,942,776
Accrued liabilities	127,515
Interfund payables Claims liabilities	297,705
Compensated absences	(1,184,093) 135,322
Net other postemployment benefits liability	(649,000)
Net pension liability	(240,379)
Not portion hability	(270,373)
Total adjustments	 (30,816,404)
Net cash provided by operating activities	\$ <u>-</u>

Exhibit X

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2019

	Other Postemployment Benefits Fund	Agency Funds
ASSETS		
Cash and cash equivalents	\$ - \$	8,421,148
Investments at fair value-investments in pooled funds	179,545,754	-
Total assets	179,545,754 \$	8,421,148
LIABILITIES		
Collections held in trust	- \$	8,421,148
Total liabilities	- <u>\$</u>	8,421,148
NET POSITION		
Net position restricted for other postemployment benefits	\$ 179,545,754	

**Statement of Changes in Fiduciary Net Position Fiduciary Funds** 

For the Fiscal Year Ended June 30, 2019

**Exhibit XI** 

	Other	
		stemployment enefits Trust
ADDITIONS		chemis must
Contributions:		
Employer	\$	27,098,396
Total contributions	_	27,098,396
Investment income:		
Interest		24,509
Net appreciation in investments		9,192,296
Investment management fees		(97,067)
Total investment income		9,119,738
Total additions		36,218,134
DEDUCTIONS		
Benefit payments		16,543,330
Administrative payments		555,066
Total deductions	_	17,098,396
Changes in net position		19,119,738
Net position restricted for other postemployment benefits, at beginning of year		160,426,016
Net position restricted for other postemployment benefits, at end of year	\$	179,545,754

# Notes to the Financial Statements

# Loudoun County Public Schools June 30, 2019

# I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Loudoun County Public Schools (LCPS) is a corporate body operating under the constitution of the Commonwealth of Virginia (State) and the *Code of Virginia*. The nine voting members of the School Board are elected by the citizens of the County of Loudoun, Virginia (County) to serve four-year terms. Each of the County's eight magisterial districts has a member who represents its constituents. There is one at-large member and a non-voting student member selected by a countywide student advisory council to serve a one-year term. The School Board is responsible for setting the educational policies of LCPS and appoints a Superintendent to implement them. In addition, the Superintendent is responsible for administering the operations, supervising personnel, and advising the School Board on all educational matters for the welfare and benefit of the students.

#### A. REPORTING ENTITY

A reporting entity is comprised of its Primary Government and component units. To justify inclusion as a component unit, a financial dependency alone no longer requires inclusion, but a financial benefit or burden relationship must also exist. Per accounting principles generally accepted in the United States of America as applicable to governmental units (GAAP), component units are legally separate entities for which the Primary Government is financially accountable. Accordingly, Middleburg Community Charter School (MCCS) and Hillsboro Charter Academy (HCA) meet those criteria as component units of LCPS. MCCS and HCA are financially dependent upon LCPS for operating funding as LCPS provides each Charter School with financial resources equal to each school's pupil enrollment times the LCPS' cost per pupil. MCCS and HCA also meet the requirement of a discretely presented component unit and are included as such for fiscal year ended June 30, 2019.

MCCS is a public school which provides the children of Loudoun County a SOL based, academically rigorous, art and music enhanced, integrated curriculum. A separately issued financial report can be obtained by writing to:

Middleburg Community Charter School 101 N. Madison Street Middleburg, VA 20177

HCA is a public school providing individualized learning plans. Students are encouraged to use higher-order thinking skills and are immersed in hands-on, engineering, and creative-arts based projects that support the rigorous academic program.

A separately issued financial report can be obtained by writing to:

Hillsboro Charter Academy 37110 Charles Town Pike Purcellville, VA 20132

LCPS' Primary Government includes all of its departments, boards, and associated agencies that are not legally separate.

LCPS is a component unit of the County because it approves the budget for, issues debt on behalf of, and is the primary funding source for LCPS.

# B. BASIS OF FINANCIAL STATEMENT PRESENTATION AND FUND ACCOUNTING

LCPS' financial statements are prepared in conformity with GAAP. The Governmental Accounting Standards Board is the standard setting body for establishing governmental accounting and financial reporting principles for state and local governments.

The basic financial statements consist of the government-wide statements, including the Statement of Net Position and the Statement of Activities; fund financial statements, which provide more detailed financial information; and notes to the financial statements, which provide detailed narrative information.

#### 1. GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide statements, the Statement of Net Position and the Statement of Activities, present financial information, about LCPS as a whole. These statements include the financial activities of LCPS' Primary Government and its component units, MCCS and HCA, except for the fiduciary activities because LCPS cannot use those assets to finance its operations. The activities of the internal service funds are eliminated to avoid duplicate reporting of revenues and expenses. In accordance with GAAP reporting requirements, activities are reported in these statements as either governmental or business-type. Primary activities of LCPS and its component units are categorized solely as governmental. The Statement of Net Position presents the overall financial condition of LCPS and its component units at year end. The net position balance is an indication of LCPS' ability to cover its costs and continue to provide services in the future. The Statement of Activities reports the expenses and revenues of LCPS and its component units in a format that focuses on the cost of each of LCPS' major programs/functions and those of its component units.

The net of revenues and expenses indicate whether the function is self-supporting or relies on general revenue funding sources. The direct expenses are those that are clearly identifiable to particular functions.

LCPS includes centralized expenses, which includes an administrative overhead component as program expenses within the functional activities. The allocation of these costs is based on a ratio of a function's expenses to the total expenses.

Program revenues include: (1) charges for services (e.g., tuition and fees), (2) operating grants and contributions, and (3) capital grants and contributions. Revenues that are not directly related to a program are reported as general revenues. These include LCPS' portion of property tax revenues, which are received as payments from the County, as well as certain other unrestricted amounts received from the State and the Federal government.

#### 2. FUND FINANCIAL STATEMENTS

LCPS reports three classifications of funds: governmental, proprietary, and fiduciary. Separate financial statements are provided for each classification. The General Fund is always reported as a major fund. The Capital Improvements Fund is also presented as a major fund since it represents a significant portion of LCPS' financial position and results of operation. All other governmental funds are aggregated in a single column entitled, "Nonmajor Governmental Funds".

The Internal Service Funds are aggregated in a single column entitled, "Internal Service Funds".

LCPS has two fiduciary funds: Other Postemployment Benefits (OPEB) Trust Fund and Agency Fund-School Activity in the fiduciary fund statements.

The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self- balancing set of accounts. Each fund reports cash and other financial resources together with all related liabilities and residual equities or balances, and changes therein.

LCPS reports the following major governmental fund types:

- **General Fund**—The General Fund is LCPS' primary operating fund, which accounts for all financial resources, except those required to be accounted for in another fund.
- Capital Improvements Fund—The Capital Improvements Fund tracks LCPS' financial transactions used for the acquisition, construction or renovation of school sites, buildings, and other major capital improvements.

LCPS reports the following nonmajor governmental fund types:

- Special Revenue Funds—Special revenue funds are used to account for proceeds of specific revenue sources, other than
  major Capital Improvements, in which expenditures are restricted for a specified purpose. The Lease Fund accounts for lease
  proceeds used to purchase specific vehicles, technology and other machinery and equipment. The School Nutrition Services
  Fund accounts for sales proceeds from the school cafeterias. The Grant Fund accounts for federal, state, and private grant
  proceeds used for educational purposes.
- Capital Asset Preservation Fund—The Capital Asset Preservation Fund tracks LCPS' financial transactions used for the replacement and maintenance of major systems of LCPS' facilities.
- Debt Service Fund—The Debt Service Fund is used to account for the resources accumulated and payments made for principal, interest, and related costs on long-term debt of governmental funds.

• **Permanent Fund**—The Peabody Trust Fund is used to account for monies provided through a private donor, the corpus of which is nonexpendable. The interest earned on fund assets may be used only for school expenses.

LCPS reports the following additional fund types:

 Internal Service Funds—Internal Service Funds are proprietary funds, which account for the financing of goods and services provided by one department to other departments within LCPS on a cost reimbursement basis.

The Central Service Fund accounts for the financing of goods or services of the fleet management services.

The Self-Insurance Fund accounts for the transactions associated with the comprehensive health benefits self-insurance program, the disability self-insurance program, and the workers' compensation insurance program.

- LCPS OPEB Trust Fund—The LCPS OPEB Trust Fund is a fiduciary fund, which accounts for monies collected and disbursed in connection with other postemployment benefits provided to LCPS' retirees for health care.
- Agency Funds—The Student Activity Fund is a fiduciary fund, which accounts for monies collected and disbursed at schools in connection with student athletics, classes, club accounts, various fund-raising activities, and private donations. These monies are only available to support student programs at their respective schools and not for LCPS as a whole.

## C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

#### 1. GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources are shown in the Statement of Net Position; therefore, the non-current assets (i.e., land, buildings, improvements, and other capital assets) as well as the long-term liabilities (i.e., compensated absences, capital lease liabilities, OPEB liabilities, pension liabilities, and actuarial claims payable) are included in this statement. Revenues are recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of the related cash flows. The Statement of Activities demonstrates the degree to which expenses are offset by program revenues for a specific program or function of LCPS.

Program revenues include charges for services, operating grants and contributions, and capital grants and contributions. Grants and contributions from the County, the State, and the Federal Government, which are not restricted for specific purposes, are presented as general revenues. In addition, revenue from the use of money is presented as general revenues. The effect of interfund revenue has been eliminated from these statements.

### 2. FUND FINANCIAL STATEMENTS

Governmental funds are accounted for using a current financial resources measurement focus and the modified accrual basis of accounting. Only current assets and current liabilities are included on the Balance Sheet.

Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in current financial resources.

Revenues are recorded in the fiscal year in which the resources are measurable and expected to be collected by fiscal year end or sixty days thereafter to be used to pay current liabilities.

Non-exchange transactions, where LCPS either gives or receives value without directly receiving or giving equal value in exchange, include grants and donations. These revenues are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Expenditures are reported in the fiscal year when the related fund liability is incurred, except that certain general long-term liabilities, such as compensated absences, are recognized only to the extent they have matured. Depreciation expense, which is an allocation of cost, is not recorded in the governmental funds. Since the governmental fund statements are prepared on a different measurement focus than the government-wide statements, reconciliations are presented, which detail the differences.

Proprietary funds are reported using economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the Statement of Net Position. Proprietary fund, net position, is segregated into unrestricted and invested in capital assets. Proprietary funds' operating statement presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The operating revenues are charges for services provided to other departments on a cost reimbursement basis; the costs to provide these services are reported as operating expenses. For services which extend over more than one fiscal period, such as insurance, the change in actuarially determined insurance liability from one year to the next is reported as an operating expense. Non-operating revenues in the proprietary funds are generated from the sale of capital assets. The Statement of Cash Flows presents the cash inflows and outflows of the proprietary activities.

The fiduciary funds use the economic resources measurement focus. Agency funds have no measurement focus and reports only assets and related liabilities.

#### D. UNEARNED REVENUES, DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

#### 1. UNEARNED REVENUE

Unearned revenue are liabilities of resources obtained prior to revenue recognition. This includes resources received in advance of an exchange transaction, resources received in advance in relation to a government-mandated nonexchange transaction or a voluntary nonexchange transaction when eligibility requirements other than time requirements have not been met, and resources received in advance in relation to derived tax revenue nonexchange transaction.

#### 2. DEFERRED OUTFLOWS OF RESOURCES

The Statement of Net Position reports a separate section for deferred outflows of resources in addition to assets. LCPS reports deferred outflows of resources for amounts related to pensions and amounts related OPEB in the government-wide Statement of Net Position. Deferred outflows for pensions and OPEB result from changes in actuarial assumptions, pension/OPEB trust investment returns that exceed projected earnings, change in the proportionate share of total VRS Teachers' Pool liability and VRS OPEB programs, actual economic experience that is different than estimated, and pension/OPEB contributions made to the measurement date. Changes in deferred outflows of resources are amortized over the remaining service life of all plan participants with the exception of investment experience amounts, which are deferred and amortized over a closed five-year period.

# 3. DEFERRED INFLOWS OF RESOURCES

The Statement of Net Position reports a separate section for deferred inflows of resources in addition to liabilities. Deferred inflows of resources in the governmental funds' Balance Sheet represent unavailable revenue for amounts billed and not collected. Deferred inflows of resources in the government-wide Statement of Net Position represent unearned revenues for amounts received in advance of meeting timing requirements or amounts collected in advance of the fiscal year to which they apply. Deferred inflows of resources are also reported for amounts related to pensions and OPEB in the government-wide statement of net position.

Actuarial losses resulting from a difference in expected and actual experience, investment results, changes in actuarial assumptions and changes in proportionate share are deferred and amortized. Changes in deferred inflows of resources are amortized over the remaining service life of all plan participants with the exception of investment experience amounts, which are deferred and amortized over a closed five-year period.

## E. CASH AND INVESTMENTS

## 1. CASH AND CASH EQUIVALENTS

Cash and cash equivalents represent available cash in the respective accounts.

In the General Fund, petty cash was held for small purchases; in the School Nutrition Service Fund, a change fund was held to be used for making change in various cafeterias; in the Student Activity Fund, cash and cash equivalents represent available cash in the local school accounts and include deposits in checking and savings accounts, and certificate of deposit. Cash and cash equivalents in the charter schools represent available cash held for operations.

#### 2. RESTRICTED CASH AND INVESTMENTS AT FAIR VALUE

Investments are presented at Net Asset Value in the Statement of Fiduciary Net Position and represents cash and investments held by the Virginia Pooled OPEB Trust Fund sponsored by the Virginia Municipal League and the Virginia Association of Counties (VML/VACo).

Restricted cash on deposit with others are liquid assets that have third-party limitations on their use. LCPS reports restricted cash on deposit with others in the Lease Fund, which represents unspent amounts from lease proceeds.

#### F. INVENTORIES, PREPAID ITEMS AND DEPOSITS

Inventories are valued at cost, using the average cost method. The consumption method of accounting for inventory is used in the government-wide statements as well as in the governmental funds and proprietary funds' statements. Under this method, inventory items are comprised of expendable supplies and are expensed as they are consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The consumption method of accounting for prepaid items is used in the government-wide statements as well as in the proprietary fund statements. Prepaid items in the governmental funds are recorded as nonspendable fund balance.

Deposits represent funds paid out to demonstrate intent to complete future transactions. LCPS deposited \$340,000 to its workers' compensation third party administrator and \$3,445,000 to its health insurance third party administrator for future claim transactions.

#### G. CAPITAL ASSETS

Capital assets are reported in the government-wide Statement of Net Position and include land, construction in progress, buildings, improvements other than buildings, machinery and equipment and infrastructure with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded at acquisition cost or if that is not available, at estimated historical cost. Donated assets, generally, are recorded at acquisition value at the time of receipt.

All LCPS' capital assets, except land and construction in progress, are depreciated or amortized. Accumulated depreciation/amortization is reported as a reduction to the capital assets.

The straight-line depreciation method is used over the following estimated useful lives:

Capital Assets	<u>Useful lives (Years)</u>
-	
Buildings	45
Building Improvements	15-25
Infrastructure	20-60
Vehicles	5
Other Equipment	5-10
Computer Equipment	5

In addition, intangible assets are reported as capital assets in the government-wide Statement of Net Position and include easements and developed software.

Permanent easements are not amortized and are reported as land assets. Temporary easements are amortized over a 20 year period or the life of the easement, whichever is less and reported as infrastructure. Developed software is amortized over a five-year period.

The charter schools reported no capital assets for fiscal year ended June 30, 2019.

#### H. COMPENSATED ABSENCES AND ACCRUED SALARIES AND BENEFITS

LCPS employees, other than teachers, earn annual leave pay based on a prescribed formula depending on years of service. Eligible employees are allowed to accumulate a maximum of 480 hours of annual leave as of the end of each fiscal year. Any excess annual leave hours are converted to sick leave. Employees who terminate their employment will have their annual leave prorated based on total amount earned for the school year. Payment for earned annual leave will be calculated based upon the employee's regular rate of pay at the time of separation. Teachers do not accumulate annual leave. As of June 30, 2019, \$17,057,384 of accumulated annual leave was accrued as compensated absences.

Any LCPS retiree, with ten (10) or more years of service will receive 25% of their final daily wage for each day of unused sick leave, the total amount not to exceed an index of 25% of the previous year's average teacher salary for LCPS as reported in the State of Virginia's Annual School Report. There is an allowed maximum amount of \$17,155 per individual for FY19. As of June 30, 2019, \$14,482,516 of unused sick leave was accrued as compensated absences.

Additionally, any LCPS retiree, with ten (10) or more years of service is eligible for a salary supplement equal to 0.5% of the final annual salary multiplied by the number of years of service to LCPS. The amount shall not exceed \$2,500 nor be less than \$500. As of June 30, 2019, \$6,392,285 of eligible retiree salary supplement was accrued.

LCPS' accrued liabilities include salaries and benefits from employees who retired or resigned during the fiscal year and have not received payment for their accrued annual leave. In addition, salary and fringe benefits that were incurred during the fiscal year, but not paid, were accrued as a fund liability.

The charter schools reported no compensated absences on June 30, 2019.

#### I. PAYABLES, ACCRUED LIABILITIES, AND LONG-TERM LIABILITIES

All payables, accrued liabilities, and long-term liabilities are reported in the government-wide financial statements as well as in the proprietary fund financial statements. These liabilities are segregated between current and long-term; however, in the government-wide financial statements, the long-term liabilities are further divided between those due within one year and those due beyond one year.

Payables and accrued liabilities that will be paid from current financial resources are reported as liabilities of the funds. Certain long-term liabilities, such as claims and judgments and compensated absences, due for payment in the next fiscal year, are recorded as liabilities of the governmental funds.

Capital lease payments are recorded as they are due in the governmental funds and no liability is reported at fiscal year end.

Pension liabilities reported deferred outflows of resources and deferred inflows of resources related to pensions and are reported at fiscal year end in the government-wide financial statements as well as in the proprietary funds' financial statements.

OPEB liabilities reported deferred outflows of resources and deferred inflows of resources related to OPEB and are reported at fiscal year end in the government-wide financial statements as well as in the proprietary fund financial statements.

#### J. NET POSITION

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. In the government-wide and proprietary fund financial statements, LCPS' net position and that of its component units, falls into three categories: net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets represents the portion of net position related to capital assets, net of accumulated depreciation, reduced by the outstanding capital lease liabilities to acquire these assets, and reduced by other liabilities related to acquiring these assets.

Total capital assets, net of depreciation	\$ 1,956,643,308
Lease payable	(25,162,921)
Total liabilities - Capital Improvements Fund	(38,139,385)
Net Investment in capital assets	\$ 1,893,341,002
•	

The restricted net position represents the portion of net position that is legally restricted to be used for the nonexpendable portion (\$24,820) of the permanent fund and the portion legally restricted by lease agreements.

The unrestricted category represents the remaining amount of net position that may be used to meet LCPS' ongoing programs.

#### K. FUND BALANCE

For governmental funds only, a five-tier fund balance classification hierarchy that depicts the extent to which LCPS is bound by spending constraints imposed on the use of its resources has been adopted in accordance with GAAP.

The five classifications, discussed in more detail below, are:

- Nonspendable
- Restricted
- Committed
- Assigned
- Unassigned

#### 1. NONSPENDABLE FUND BALANCE

The nonspendable fund balance classification reflects amounts that are not in spendable form. Inventories and prepaid items are included in the nonspendable fund balance, as well as the Peabody Trust Fund's corpus balance.

#### 2. RESTRICTED FUND BALANCE

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

#### 3. COMMITTED FUND BALANCE

The committed fund balance classification reflects amounts subject to internal constraints self-imposed by a School Board resolution, which can only be removed by a similar School Board motion.

## 4. ASSIGNED FUND BALANCE

The assigned fund balance classification reflects amounts that the School Board *intends* to be used for specific purposes. Assignments may be established either by the School Board or by the Superintendent, and are subject to neither the restricted nor the committed levels of constraint. The assignment of fund balance is authorized by Board resolution for subsequent year appropriations and by Board policy for assignment of contractual obligations.

#### 5. UNASSIGNED FUND BALANCE

In the General Fund, the Unassigned Fund Balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes.

In any fund other than the General Fund, a positive unassigned fund balance is never reported because amounts in any other fund are assumed to have been assigned, at least, to the purpose of that fund.

However, deficits in any fund, including the General Fund, which cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

#### 6. FLOW ASSUMPTION

For the purpose of fund balance classification, LCPS considers restricted amounts spent first, when an expenditure is incurred for which both restricted and unrestricted fund balance is available.

Furthermore, when an expenditure is incurred for purposes for which amounts in any of the unrestricted classifications of fund balance can be used, then committed amounts are spent first, followed by assigned amounts, and then unassigned amounts.

#### L. ENCUMBRANCES

LCPS uses encumbrance accounting where purchase orders, contracts, and other commitments for the expenditure of funds are recorded. Encumbrances represent the estimated amount of expenditures to result if the open purchase orders and unfinished contracts were completed.

The appropriations of any funds encumbered at the end of the fiscal year carries over into the next fiscal year.

Following are the encumbrances as of June 30, 2019:

General Fund	\$ 16,656,119
Capital Improvements Fund	123,190,467
Nonmajor Funds (aggregate)	7,589,512
Total Governmental Funds	\$ 147,436,098

#### M. PENSION PLANS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of LCPS' pension plans and the additions to/deletions from LCPS' pension plans' net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### N. OTHER POSTEMPLOYMENT BENEFIT PLANS (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of LCPS' OPEB plans and the additions to/deletions from LCPS' OPEB plans' net fiduciary position have been determined on the same basis as they were reported by the VRS for Group Life Insurance (GLI), Health Insurance Credit (HIC), and Virginia Local Disability Program (VLDP), as well as by the actuarial valuation provided for LPCS' OPEB Trust. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## O. USE OF ESTIMATES

The presentation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from these estimates.

#### P. TAX STATUS

LCPS, as a local school district, is not subject to federal, state, or local income taxes, and accordingly, no provision for income taxes is recorded.

#### O. NEW PRONOUNCEMENTS

The GASB issued Statement 83, *Certain Asset Retirement Obligations*, in November 2016. This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Management has implemented this Statement.

The GASB issued Statement 84, *Fiduciary Activities*, in January 2017. This Statement establishes standards of accounting and financial reporting for fiduciary activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. Management is in the process of completing their assessment of the impact of these requirements.

The GASB issued Statement 87, *Leases*, in June 2017. This Statement establishes standards of accounting and financial reporting for leases by lessees and lessors. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Management is in the process of completing their assessment of the impact of these requirements.

The GASB issued Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placement, in April 2018. This Statement defines debt for purposes of disclosure in notes to financial statements and establishes additional financial statement note disclosure requirements related to debt obligations of governments. The requirements of this Statement are effective for periods beginning after June 15, 2018. Management is in the process of completing their assessment of the impact of these requirements.

The GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, in June 2018. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for periods beginning after December 15, 2019. Management is in the process of completing their assessment of the impact of these requirements.

The GASB issued Statement No. 90, *Majority Equity Interests – an Amendment of GASB Statements No.14 and No.61*, in August 2018. This Statement modifies previous guidance for reporting a government's majority equity interest in a legally separate organization. This Statement also provides guidance for reporting a component unit if a government acquires a 100 percent equity interest in that component unit. The requirements of this Statement are effective for periods beginning after December 15, 2018. Management is in the process of completing their assessment of the impact of these requirements.

# II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The following reconciliations accompany the governmental fund statements:

- Reconciliation of the Balance Sheet to the Statement of Net Position
   This reconciliation explains the differences between total fund balances as reflected on the governmental funds' Balance Sheet and net position for governmental activities as shown on the government-wide Statement of Net Position.
- Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities
   This reconciliation explains the differences between the total net change in fund balances as reflected on the governmental funds' Statement of Revenues, Expenditures, and Changes in Fund Balances and the change in net position for governmental activities as shown on the government-wide Statement of Activities.

The reconciling differences are a result of the governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting while the government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting.

## **III.** DETAILED NOTES TO ALL FUNDS

#### A. BANK DEPOSITS AND INVESTMENTS

LCPS' cash balances in all funds, except for fiduciary funds and petty cash/change accounts, are held by the County and are invested to the extent available by the County Treasurer and according to County policy. Please refer to the County of Loudoun's Comprehensive Annual Financial Report at <a href="https://www.loudoun.gov/cafr">www.loudoun.gov/cafr</a> for detailed investment policy. These balances are reflected as amounts Due from County in the financial statements.

## 1. CASH AND CASH EQUIVALENTS

The General Fund holds \$200 petty cash on June 30, 2019 for small purchases on an emergency basis. The School Nutrition Services Fund held no petty cash in its change fund on June 30, 2019. Cash and temporary investments related to MCCS are all highly liquid cash and cash equivalents. MCCS had \$32,811 cash and cash equivalents on June 30, 2019. Cash and temporary investments related to HCA are all highly liquid cash and cash equivalents. HCA had \$386,757 cash and cash equivalents on June 30, 2019.

Cash and temporary investments related to the School Activity Funds are all highly liquid cash and cash equivalents. School Activity Funds reported \$8,421,148 cash and cash equivalents on June 30, 2019.

#### 2. RESTRICTED CASH ON DEPOSIT WITH OTHERS

Restricted cash on deposit with others represents unspent lease proceeds held by third parties.

The Lease Fund reported \$2,747,770 on June 30, 2019 as restricted cash on deposit with others, which represents unspent lease proceeds from its 2019 borrowings.

## 3. INVESTMENTS AT FAIR VALUE

LCPS' OPEB trust fund participates in the Virginia Pooled OPEB Trust. Funds of participating jurisdictions are pooled and invested in the name of the Virginia Pooled OPEB Trust.

The Board of Trustees of the Virginia Pooled OPEB Trust establishes investment objectives; risk tolerance, and asset allocation policies in light of market and economic conditions. As of June 30, 2019, excluding the pooled funds, there were no other investments. Accordingly, there is no credit risk, concentration of credit risk or interest rate risk. Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Virginia Pooled OPEB Trust (Trust) will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The entire balance of the pooled funds in the OPEB Fund is uninsured and uncollateralized.

The Trust categorizes its investments within the fair value hierarchy established by GAAP. A government is permitted in certain circumstances to establish the fair value of an investment that does not have a readily determinable fair value by using the Net Asset Value (NAV) per share (or its equivalent) of the investment.

Investments in the Trust are valued using the NAV per share, which is determined by dividing the total value of the Trust by the number of outstanding shares. The NAV per share changes with the value of the underlying investments in the Trust. Generally, participants may redeem their investment at the end of a calendar quarter upon 90 days' written notice.

At June 30, 2019, LCPS' share in this pool was \$179,545,754 as reported on Exhibit X.

#### B. DUE FROM INTERGOVERNMENTAL UNITS

Amounts due from the Federal government are attributed primarily to the Individuals with Disabilities Education Act (IDEA) grant and to the Title III and Head Start grants in the Grant Fund. IDEA is designed to ensure that all school age handicapped children are provided a free, appropriate public education. Title III and Head Start programs enhance the instruction for disadvantaged children.

A significant portion of the receivable from the State in the General Fund was attributed to State sales taxes due to LCPS. The Virginia Retail Sales and Use Tax Act require one and one-eighth cent of every five cents collected in State sales tax to be distributed to school divisions based on school-age population.

Amounts due from other governments at June 30, 2019 are as follows:

	Federal	(	Commonwealth	
Fund	Government		of Virginia	Total
General Fund	\$ -	\$	7,180,510	\$ 7,180,510
Nonmajor Governmental Funds	5,198,328		874,841	6,073,169
Total	\$ 5,198,328	\$	8,055,351	\$ 13,253,679

#### C. INTERFUND RECEIVABLES AND PAYABLES

All receipt and disbursement transactions for LCPS flow through its general fund thereby creating interfund receivables and payables between funds. The purpose of interfund balances is to present transactions that are to be repaid between funds at year end. Cash for the governmental and proprietary funds are held by the County as "Due from the County" in the General Fund.

The composition of interfund receivables and payables balances as of June 30, 2019 are as follows:

		Interfund	Interfund
Fund		Receivables	Payables
General Fund	\$	-	\$ 216,923,507
Capital Improvements Fund		90,424,470	-
Lease Fund		-	342,203
School Nutrition Services Fund		17,015,744	-
Grant Fund		-	1,817,004
Capital Asset Preservation Fund		12,403,013	-
Debt Service Fund		2,396,901	-
Peabody Trust Fund		24,820	-
Proprietary-Central Service Fund		-	959,212
Proprietary-Self Insurance Fund		97,776,978	-
Total	\$	220,041,926	\$ 220,041,926

# D. INTERFUND TRANSFERS

There were no interfund transfers during fiscal year 2019.

# E. CAPITAL ASSETS

A summary of capital asset activity for fiscal year 2019 was as follows:

	Balance			Balance
Governmental Activities	June 30, 2018	Increases	Decreases	June 30, 2019
Non-depreciable capital assets:				
Land	\$ 156,534,040 \$	3,714,402 \$	(10,770) \$	160,237,672
Construction in progress	261,149,168	171,797,132	(245,984,223)	186,962,077
Total non-depreciable capital assets	417,683,208	175,511,534	(245,994,993)	347,199,749
Depreciable capital assets				
Building	1,868,799,388	230,789,698	(51,357)	2,099,537,729
Machinery and equipment	139,151,432	13,278,482	(8,564,300)	143,865,614
Improvements other than buildings	5,677,989	3,276,503	-	8,954,492
Infrastructure	1,121	-	-	1,121
Total depreciable capital assets	2,013,629,930	247,344,683	(8,615,657)	2,252,358,956
Accumulated depreciation:				
Buildings	(481,567,427)	(49,051,570)	51,357	(530,567,640)
Machinery and equipment	(110,423,930)	(7,963,113)	8,517,413	(109,869,630)
Improvements other than buildings	(1,845,219)	(632,375)	-	(2,477,594)
Infrastructure	(477)	(56)	-	(533)
Total accumulated depreciation	(593,837,053)	(57,647,114)	8,568,770	(642,915,397)
Depreciable capital assets, net	1,419,792,877	189,697,569	(46,887)	1,609,443,559
Total capital assets, net	\$ 1,837,476,085 \$	365,209,103 \$	(246,041,880) \$	1,956,643,308

Governmental activities capital assets, net of accumulated depreciation, at June 30, 2019 are comprised of the following:

General capital assets, net	\$	1,953,332,857
Internal Service Fund capital assets, r	net	3,310,451
Total capital assets, net	\$	1,956,643,308

Depreciation was charged to governmental programs/functions as shown:

		Depreciation
Governmental Activities	_	Expense
Instruction:	_	
Regular	\$	48,426,436
Special Education		27,175
Support services:		
Administration		736,183
Attendance and health		15,373
Pupil transportation		4,953,108
Facilities		1,539,305
Operation and maintenance		607,649
School nutrition services		32,439
Technology		1,103,553
In addition, depreciation expense on		
capital assets held by the internal servi	се	
funds is charged to pupil transportation		205,893
Total	\$	57,647,114

#### F. DEFERRED OUTFLOWS OF RESOURCES

A deferred outflow of resources represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of the resources (expenditures) until the future period. At June 30, 2019, LCPS had deferred outflows of resources relating to other postemployment benefits and pensions in the amounts of \$40,066,349 and \$195,471,000 respectively.

#### G. DEFERRED INFLOWS OF RESOURCES

A deferred inflow of resources represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. At June 30, 2019, LCPS had deferred inflows of resources relating to other postemployment benefits and pensions in the amounts of \$8,905,272 and \$95,458,000 respectively.

#### H. LONG-TERM LIABILITIES

Internal service funds predominantly serves the governmental funds. Accordingly, their long-term liabilities are included as part of governmental activities.

Long-term liabilities related to capital leases are liquidated through LCPS' Debt Service Fund. Long-term liabilities for claims are liquidated by the Self-Insurance Internal Service Fund. Compensated absences, net OPEB liabilities and net pension liabilities are liquidated by the General Fund, the School Nutrition Services Fund, the Grant Fund and the Central Services Fund based upon allocations to each fund.

The following is a summary of changes in the long-term liabilities of LCPS for the year ended June 30, 2019:

	Balance			Balance	<b>Due Within</b>
Governmental Activities	June 30, 2018	Additions	Reductions	June 30, 2019	One Year
Compensated absences	\$ 35,454,377	6,578,247	\$ 4,100,439	\$ 37,932,185 \$	2,857,156
Claims liabilities	18,257,691	167,379,564	168,563,657	17,073,598	16,922,883
Leases payable	25,153,593	10,000,000	9,990,672	25,162,921	9,944,038
Net OPEB liability	263,486,568	63,562,702	65,915,394	261,133,876	-
Net pension liability	 848,045,000	376,730,000	378,311,000	846,464,000	-
Total	\$ 1,190,397,229	\$ 624,250,513	\$ 626,881,162	\$ 1,187,766,580 \$	29,724,077

For purposes of aiding the reader to understand the additional net OPEB liabilities that are included, we are presenting the following expansion schedule:

	Balance			Balance	<b>Due Within</b>
Governmental Activities	June 30, 2018	Additions	Reductions	June 30, 2019	One Year
Virginia Local Disability Program	\$ 218,000 \$	\$ 596,000	\$ 526,000	\$ 288,000 \$	-
Group Life Insurance	48,656,000	12,219,000	9,841,000	51,034,000	-
Health Insurance Credit	87,654,020	15,519,000	11,443,000	91,730,020	-
OPEB Trust	126,958,548	35,228,702	44,105,394	118,081,856	-
Total	\$ 263,486,568 \$	\$ 63,562,702	\$ 65,915,394	\$ 261,133,876 \$	-

#### 1. CAPITAL LEASES

LCPS entered into capital lease agreements for school buses, other vehicles, computers and telecommunications equipment.

The capital leases for this equipment include the following future minimum annual lease payments as of June 30, 2019:

Year Ending June 30,	Principal	Interest		
2020	\$ 9,944,038	\$	480,756	
2021	7,527,090		314,663	
2022	5,089,386		179,512	
2023	 2,602,407		71,408	
Total lease payable	\$ 25,162,921	\$	1,046,339	

The following schedule lists the capital leases at June 30, 2019 by individual items:

	Date	Final	Interest	Issue		Balance at	Type of Project Financed (the assets
	Issued	Maturity	Rate	Amount	J	une 30, 2019	acquired secured the related capital lease)
_	7/24/2015	7/24/2019	1.32%	10,000,000		2,549,389	\$2.1M for vehicles; \$7.9M for computers and equipment
	8/5/2016	8/5/2020	1.16%	10,000,000		5,057,614	$3.1\mbox{M}$ for vehicles; $6.9\mbox{M}$ for computers and equipment
	8/2/2017	8/2/2021	1.51%	10,000,000		7,555,918	\$2.9M for vehicles; \$7.1M for computers and equipment
	8/2/2018	8/2/2022	2.71%	10,000,000		10,000,000	\$2.8M for vehicles; \$7.2M for computers and equipment
				\$ 40,000,000	\$	25,162,921	

## 2. DEBT SERVICE RESPONSIBILITY

The *Code of Virginia* prohibits LCPS from having borrowing or taxing authority. The County issues and services general obligation debt to finance the purchase or construction of school facilities. The debt is not secured by the assets purchased or constructed by LCPS, but by the full faith and credit, and taxing authority of the County.

Since LCPS is not obligated to repay principal or interest on any general obligation debt incurred on LCPS' behalf, the debt is recorded in the County's government-wide financial statements.

## 3. CONSTRUCTION COMMITMENTS

At June 30, 2019, LCPS had contractual commitments in the amount of \$123,190,467 in the Capital Improvements Fund for construction of various projects.

# IV. OTHER INFORMATION

#### A. RELATED PARTIES

With the exception of the County, which funds a large portion of LCPS' budget, and the charter schools, to which LCPS provides a substantial contribution, LCPS had no other related parties during fiscal year 2019.

#### B. RISK MANAGEMENT

LCPS is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; the health of and injuries to employees; and natural disasters.

LCPS maintains internal service funds for workers' compensation claims, disability claims, and health insurance benefits. LCPS' property and liability insurance program is provided through membership in the Virginia Association of Counties Group Self-Insurance Pool. Member jurisdictions contribute to the pool based on their risk exposures and past claims experience.

The property coverage program consists of blanket replacement cost, business real and personal property insurance, boiler and machinery insurance, comprehensive crime and employee dishonesty insurance, and automobile physical damage insurance.

The business real and personal property insurance carries a \$5,000 deductible per occurrence with the balance of the property coverages carrying a \$2,500 deductible per occurrence.

The liability insurance program consists of first dollar insurance for general liability, school board legal professional liability, automobile liability, and excess liability for a total limit of \$11 million per occurrence (no annual aggregate, deductible or retention applies). There have been no claims in the last three years that exceeded LCPS' insurance coverage.

LCPS has no significant reduction in insurance coverage from prior years. Our coverage amounts increase each year with the addition of new school construction, new technology, and new vehicles. Our insurance premiums remain relatively flat despite the increase in our blanket property coverage limits. Claims that arose from incidents occurring prior to the existence of all the foregoing agreements are covered under LCPS' previous commercial insurance programs. LCPS has not had any insurance settlements to exceed insurance coverage amounts for each of the past three fiscal years.

In 1990, LCPS received a Certificate as a Qualified Self-Insurer from the Virginia Workers' Compensation Commission. At that time, LCPS began to self-insure statutory workers' compensation and employer's liability coverage. At the same time, LCPS purchased excess workers' compensation and employer's liability insurance. This excess insurance limits individual claims against the self-insurance program with a current specific retention level of \$600,000 per occurrence. Workers' Compensation claims that arose from incidents occurring prior to the self-insured program are covered under LCPS' previous commercial insurance carrier. A reserve for pending claims and incurred but not reported claims has been accrued as a liability within the self-insurance funds as an estimate based on information received from AON Risk Solutions.

LCPS contracts with a third-party administrator to adjust workers' compensation claims, provide underwriting services, and recommend reserve levels, including claims reported but not settled. All other property and casualty insurance either has been, or is expected to be renewed as it becomes due.

The following table shows the amounts that have been accrued for workers' compensation as a liability within the self-insurance fund. LCPS' administrator is PMA Companies.

	Fiscal Year 2018	
•	Unpaid claims beginning of fiscal year	\$ 5,763,578
	Incurred claims (including IBNR) Claim payments	3,722,743 (3,011,290)
	Unpaid claims end of fiscal year	\$ 6,475,031
	Fiscal Year 2019	
	Unpaid claims beginning of fiscal year	\$ 6,475,031
	Unpaid claims beginning of fiscal year Incurred claims (including IBNR)	\$ 6,475,031 2,620,959
		\$ 
	Incurred claims (including IBNR)	\$ 2,620,959

On October 1, 1984, LCPS began to self-insure health care for all eligible employees and all retirees. Eligible employees and retirees are defined by School Board Policy.

LCPS has purchased stop loss insurance from Connecticut General Life Insurance Company (CIGNA) limiting claims against the self-insurance program to \$575,000 per occurrence for individual claims.

The following table shows the amounts that have been accrued as a liability within the self-insurance fund based upon an estimate from LCPS' contracted actuary.

Fiscal Year 2018	
Unpaid claims beginning of fiscal year	\$ 11,517,314
Incurred claims (including IBNR)	149,633,474
Claim payments	(149,368,128)
Unpaid claims end of fiscal year	\$ 11,782,660
Fiscal Year 2019	
Unpaid claims beginning of fiscal year	\$ 11,782,660
Incurred claims (including IBNR)	164,758,605
Claim payments	(166,358,759)
Unpaid claims end of fiscal year	\$ 10,182,506

CIGNA is also contracted to adjudicate health insurance claims, provide underwriting services and recommend reserve levels, including claims incurred but not yet reported.

LCPS offers three (3) health plan options to active employees: A High Deductible Health Plan with Health Savings Accounts (HDHP), a Point of Service (POS) Plan and an Open Access Plus (OAP) Plan. Non-Medicare eligible retirees may also choose from the POS and OAP Plans. A Medicare Supplement Plan is offered to Medicare-eligible retirees/dependents. All plan designs and premiums for employees and retirees are evaluated every fiscal year. Coverage levels are Employee Only, Employee Plus Child, Employee Plus Spouse and Family.

Prescription drug coverage is included as part of the medical plans and is provided by Express Scripts, Inc. Dental and vision coverage is available as an add-on with Delta Dental as the third-party administrator for dental benefits and Davis Vision as the third-party administrator for vision benefits. Summary Plan Documents are available on the Employee Health, Wellness and Benefits website.

## C. LCPS' OPEB TRUST

#### BACKGROUND

LCPS presents the requirements for OPEB offered to retirees in accordance with GAAP.

GAAP prescribes how local governments should account for and report their costs related to postemployment health care and other non-pension benefits. The objective of this statement is to improve the usefulness of information for decision made by the various users of the general purpose external financial reports of governments whose employees, both active and inactive, are provided with postemployment benefits other than pensions, or OPEB. One aspect of that objective is to provide information about the effects of OPEB-related transactions and other events on the elements of the basic financial statements. This information will assist users in assessing accountability and the relationship between a government's inflows of resources and its total cost (including OPEB expense) of providing government services each period. Another aspect of that objective is to provide users with information about the government's OPEB liabilities and the resources, if any, available to satisfy those liabilities. An additional objective of this Statement is to improve the information provided in government financial reports about OPEB-related financial support provided by certain nonemployer entities for OPEB that is provided to the employees of other entities.

LCPS' subsidy is funded on a pay-as-you-go basis plus an amount determined by management to pre-fund future costs. GAAP requires LCPS to disclose the unfunded actuarial full liability in order to accurately account for the total future cost of postemployment benefits and the financial impact on LCPS. This methodology mirrors the funding approach used for pension benefits.

#### 2. PLAN DESCRIPTION

The LCPS' OPEB Trust Fund is a single-employer defined benefit healthcare plan (Plan), which provides healthcare insurance for eligible retirees and their spouses through LCPS' group health insurance plan, which covers both active and retired members. Actives hired prior to July 1, 2013 are eligible for retiree coverage provided certain eligibility requirements are met. LCPS offers a Point of Service (POS) Plan and an Open Access Plus (OAP) Plan to non-Medicare retirees. A Medicare Supplement Plan is offered to Medicare-eligible retirees/dependents.

Prescription drug coverage is included as part of the medical plans and is provided by Express Scripts, Inc. Dental and vision coverage is available as an add-on with Delta Dental as the third-party administrator for dental benefits and Davis Vision as the third-party administrator for vision benefits.

Employer contribution rates for retirees vary based on the type of retirement, years of service, and type of coverage. Because claim costs are generally higher for retiree groups than for active employees, the premium amount does not represent the full cost of coverage for retirees. The Plan does not issue a publicly available financial report.

At June 30, 2017, the date of the most recent actuarial valuation, plan membership consisted of:

Retirees and beneficiaries entitled to benefits	1,375
Active plan members	7,704
Total	9,079

#### DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

The following charts reflect the deferred inflows and outflows of resources related to LCPS OPEB Trust. Deferred inflows and outflows are differences between actual and expected experience that are not reflected in the current year's expenses.

	D	eferred Outflows	Deferred Inflows
		of Resources	of Resources
Difference between expected and actual experience	\$	14,083,065	-
Net difference between projected and actual earnings			
on LCPS OPEB Trust plan investments		2,244,284	-
Changes in Assumptions		-	2,735,862
Total	\$	16,327,349	2,735,862
Changes in Assumptions	\$	-	

Deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as follows:

Year Ended	
June 30,	
2020	\$ 2,237,844
2021	2,237,844
2020	2,237,844
2023	1,704,636
2024	1,543,471
Thereafter	3,629,848
Total	\$ 13,591,487

#### 4. FUNDING POLICY

The contribution requirements of plan members of LCPS are established and may be amended by the School Board. The contributions are based on projected pay-as-you-go financing requirements, with an additional amount to prefund benefits. Contributions from LCPS towards OPEB benefits over the most recent five-year period were approximately \$26,206,000 per year. During fiscal year 2019, LCPS contributed \$27,098,396 to the OPEB Trust Fund, which included \$17,098,396 for current costs and an additional \$10,000,000 to prefund benefits.

LCPS participates in the Virginia Pooled OPEB Trust Fund (Trust Fund) sponsored by the Virginia Municipal League and the Virginia Association of Counties (VML/VACo) in 2019. The Virginia Pooled OPEB Trust Fund is established as an investment vehicle for participating employers to accumulate assets to fund OPEB.

The Trust Fund is governed by a Board of Trustees. The Board of Trustees is responsible for managing Trust Fund assets through the appointment and oversight of investment managers and with the guidance of an investment advisor. The targeted rate of return established by the Trustees for the Virginia Pooled OPEB Trust Fund, Portfolio II, is currently 6.00%.

Plan assets for purposes of GAAP are usually in the form of stocks, bonds, and other classes of investments, that have been segregated and restricted in a trust, in which (a) contributions to the plan are irrevocable, (b) assets are dedicated to providing benefits to retirees and their beneficiaries, and (c) assets are legally protected from creditors of the employer or plan administrator, for the payment of benefits in accordance with the terms of the plan.

For the year ended June 30, 2019, the annual money-weighted rate of return on investments, net of investment expense, was 5.51%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The Trust Fund issues a separate report, which can be obtained by requesting a copy from the plan administrator, Virginia Municipal League and the Virginia Association of Counties Finance Program, 8 East Canal Street, Richmond, Virginia 23219.

# Long-Term Rate of Return

The long-term expected rate of return on OPEB investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized below:

		Long-Term	Money
		<b>Expected Arithmetic</b>	Weighted
	Target	Real Rate of	Real Rate of
Asset Class	Allocation	Return	Return
Domestic Equity	24.00%	6.16%	1.48%
International Developed Equity	8.00%	6.71%	0.54%
Emerging Market Equity	3.00%	9.61%	0.29%
Fixed Income Core	20.00%	1.71%	0.34%
Fixed Income Core Plus	40.00%	2.15%	0.86%
Real Estate	3.00%	4.51%	0.14%
Commodities	2.00%	4.71%	0.09%
Total	100.00%	- -	3.74%
Inflation			2.50%
Investment Rate of Return (Gross)			6.24%
Investment Expenses			-0.06%
Investment Rate of Return (Net)			6.18%
Long-Term Rate of Return Used in Valuation	า		6.00%

The discount rate used to measure the total OPEB liability was 6.00%. The projection of cash flows used to determine the discount rate assumed contributions from LCPS will continue to be made commensurate with their average contributions over the most recent five-year period (approximately \$26,206,000 per year). Based on this assumption, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and inactive employees.

Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB' liability.

#### 5. ANNUAL OPEB COST AND NET OPEB LIABILITY

LCPS is required to contribute the *actuarially determined contribution* of the employer *(ADC)*, an amount actuarially determined in accordance with the parameters of GAAP.

The ADC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

LCPS' Net OPEB Liability (NOL) calculation consists of the Total OPEB Liability (TOL) less the Plan Fiduciary Net Position. The NOL as of June 30, 2019 is \$118,081,856, a decrease of \$8,876,692, from the prior valuation NOL of \$126,958,548 as of June 30, 2018. The difference between the actual and expected Net OPEB Liability was the net effect of several factors: An actuarial experience loss increased the NOL by \$5,287,153. This was the net result of gains and losses due to fund investment performance and demographic changes. We have taken these actuarial gains and losses into account in reviewing our assumptions for the current valuation.

- As of June 30, 2018, the ratio of assets to the Total OPEB Liability (the funded ratio) is 60.33%. This is based on the market value of assets at this point in time.
- The Annual OPEB Expense is \$15,172,393 for the year ending June 30,2019. The expense was \$15,733,774 for the year ending June 30, 2018.

Total OPEB Liability includes service cost, interest, changes of benefit terms and assumptions, any difference between expected and actual experience and benefit payments.

The Plan Fiduciary Net Position consists of the LCPS' contributions plus net investment income, less any benefit payments, Administrative expenses and Other disbursements. Benefit payments includes any refunds of member contributions.

## a. Changes in Net OPEB Liability

	Increase (Decrease)							
		Total		Net				
		OPEB		Fiduciary		OPEB		
		Liability		Net Position		Liability		
		(a)		(b)		(a) - (b)		
Balances at June 30, 2018	\$	287,384,564	\$	160,426,016	\$	126,958,548		
Changes for the year:								
Service cost		5,783,010		-		5,783,010		
Interest		17,077,102		-		17,077,102		
Difference between expected and								
actual experience		4,481,330		-		4,481,330		
Contributions-employer		-		27,098,396		(27,098,396)		
Net investment income		-		9,119,738		(9,119,738)		
Benefit payments, including refunds of								
employee contributions		(17,098,396)		(17,098,396)		-		
Net changes		10,243,046		19,119,738		(8,876,692)		
Balances at June 30, 2019	\$	297,627,610	\$	179,545,754	\$	118,081,856		

The Net OPEB Liability was measured as of June 30, 2019 and 2018. Plan Fiduciary Net Position (plan assets) was valued as of the measurement dates and the Total OPEB Liability was determined from actuarial valuations using data as of July 1, 2017.

Actuarial assumptions. The Total OPEB Liability was measured by an actuarial valuation as of June 30,2019.

Inflation 2.50%
Salary Increases Varies by service
Discount rate 6.00%

Healthcare cost trend rates:

Medical & Prescription Drug 7.25% graded to 4.50% over 11 years

Dental 4.00% Vision 3.00%

Mortality rates:

Healthy Approximate 2006 table based on Headcount-Weighted RP-2014

Combined Healthy Annuitant, projected generationally with Scale MP-

2017 from 2006

Disabled Approximate 2006 table based on Headcount-Weighted RP-2014

Disabled Retiree, projected generationally with Scale MP-2017 from 2006

# b. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the NOL of the County as well as what the County's NOL would be if it were calculated using a discount rate that is 1-percentage-point lower (5.00%) or 1-percentage-point higher (7.00%) than the current rate.

	1%	Current	1%
	Decrease	Discount	Increase
	(5.00%)	Rate (6.00%)	(7.00%)
Net OPEB Liability	\$ 154,202,510 \$	118,081,856	\$ 87,399,204

# c. Sensitivity of Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following represents the NOL as if it were calculated using healthcare cost trend rates that were 1 percentage point lower or 1 percentage point higher than the current healthcare trend rates.

		Current	
	1%	Healthcare Cost	1%
	Decrease	Trend Rate	Increase
Net OPEB Liability	\$ 116,154,132	\$ 118,081,856	\$ 118,102,357

The projection of future benefit payment for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend.

Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

## 6. ACTUARIAL METHODS AND ASSUMPTIONS

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point.

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short- term volatility in actuarial accrued liabilities and the actuarial value of assets, if any.

Many of the demographic assumptions used in this valuation (including disability, turnover, retirement, and salary increases) are the same as used in the VRS Actuarial Valuation as of June 30, 2017, dated December 20, 2017. We have no reason to doubt their reasonableness for use in this valuation. In addition, a comparison was made between the actual number of disability retirements, retirements, and terminations and the projected number. The remaining demographic assumptions, such as mortality, enrollment elections, percent married and relative ages of spouses, were based on the experience of the Plan and the experience of similar multiemployer plans.

# 7. PLANS REPORTING

The OPEB Trust is sponsored by VML/VACo.

For purposes of aiding the reader to full understanding of the impact of the total OPEB requirements on the net position of LCPS, the following allocation schedule is presented:

				Allocation	of OPEB
	LCP	S-OPEB Trust	Inter	nal Service	Governmental
		Totals		Funds	Activities
Net OPEB liability	\$	118,081,856	\$	290,756 \$	117,791,100
OPEB Expense		15,172,393		91,662	15,080,731
Deferred outflows of resources:		_			_
Net difference between projected and actual earnings					
on OPEB plan investments		2,244,284		46,362	2,197,922
Difference between expected and actual experience		14,083,065		154,066	13,928,999
Total deferred outflows of resources		16,327,349		200,428	16,126,921
Deferred inflows of resources:					
Changes of assumptions		2,735,862		(990)	2,736,852
Total deferred inflows of resources	\$	2,735,862	\$	(990) \$	2,736,852

## D. OPEB GROUP LIFE INSURANCE

#### 1. BACKGROUND

The VRS GLI is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The GLI was established pursuant to §51.1-500 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The GLI is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net GLI OPEB liability, deferred outflows of resources and deferred inflows of resources related to the GLI OPEB, and GLI OPEB expense, information about the fiduciary net position of the VRS GLI OPEB and the additions to/deductions from the VRS GLI OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 2. PLAN DESCRIPTION

All full-time, salaried permanent employees of the state agencies, teachers and employees of participating political subdivisions are automatically covered by the VRS GLI Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OBEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Program.

For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

The specific information for GLI Program OPEB, including eligibility, coverage and benefits is set out in the table below:

# GLI PROGRAM PLAN PROVISIONS

# **Eligible Employees**

The GLI Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program, including the following employers that do not participate in VRS for retirement:

- · City of Richmond
- · City of Portsmouth
- City of Roanoke
- City of Norfolk
- Roanoke City Schools Board

Basic group life insurance coverage is automatic upon employment. Coverage end for employees who leave their position before retirement eligibility or who take a refund of their member contributions and accrued interest.

## **Benefit Amounts**

The benefits payable under the GLI Program have several components.

- <u>Natural Death Benefit</u> The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled.
- Accidental Death Benefit The accidental death benefit is double the natural death benefit.
- Other Benefit Provisions In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include:
  - o Accidental dismemberment benefit
  - o Safety belt benefit
  - o Repatriation benefit
  - o Felonious assault benefit
  - o Accelerated death benefit option

## **Reduction in benefit Amounts**

The benefit amounts provided to members covered under the GLI Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.

# Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)

For covered members with at least 30 years of creditable service, there is a minimum benefit payable under the GLI Program. The minimum benefit was set at \$8,000 by statute. This amount is increased annually based on the VRS Plan 2 cost-of-living adjustment and is currently \$8,279 effective July 1, 2018.

## 3. CONTRIBUTIONS

The contribution requirements for the GLI Program are governed by §51.1-506 and §51.1-508 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Program was 1.31% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.79% (1.31% X 60%) and the employer component was 0.52% (1.31% X 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2019 was 0.52% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. LCPS' contributions to the GLI Program were \$3,589,358 (see XIX) and \$3,322,586 for the years ended June 30, 2019 and June 30, 2018, respectively.

# 4. GLI OPEB LIABILITIES, EXPENSES AND DEFERRED OUTFLOWS AND DEFERRED INFLOWS

At June 30, 2019, the entities reported a liability of \$51,034,000 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2018 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation as of that date.

The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Program for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018, LCPS' proportion was 3.05602% as compared to 2.94199% at June 30, 2017.

For the year ended June 30, 2019, LCPS recognized GLI OPEB expense of \$1,008,000. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2019, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Deferred Outflows		De	Deferred Inflows	
		of Resources	0	f Resources	
Difference between expected and actual experience	\$	2,495,000	\$	915,000	
Net difference between projected and actual					
earnings on GLI OPEB program investments		-		1,660,000	
Changes in Assumptions		-		2,127,000	
Changes in Proportion		3,253,000		39,000	
Employer contributions subsequent					
to the measurement date		3,726,000		-	
Total	\$	9,474,000	\$	4,741,000	
			-		

\$3,726,000 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Year ending June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended		
June 30,		
2020	\$	(101,000)
2021		(101,000)
2022		(102,000)
2023		374,000
2024		635,000
Thereafter	_	302,000
Total	\$	1,007,000
	-	

# 5. ACTUARIAL ASSUMPTIONS

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation	2.5 percent
Salary increases, including inflation – General state employees Teachers SPORS employees VaLORS employees JRS employees Locality – General employees Locality – Hazardous Duty employees Investment rate of return	3.5 percent – 5.35 percent 3.5 percent – 5.95 percent 3.5 percent – 4.75 percent 3.5 percent – 4.75 percent 4.5 percent 3.5 percent – 5.35 percent 3.5 percent – 4.75 percent 7.0 Percent, net of investment
	expenses, including inflation*

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GAAP purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of the OPEB liabilities.

Mortality rates – General State Employees

## Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males set back 1 year, 85% of rates; females set back 1 year.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase compounded from ages 70 to 85.

## Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males 115% of rates; females 130% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 25%

## Mortality rates - Teachers

## Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

#### Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Health Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

# Post-Disablement:

RP-2014 Disability Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-2014
retirement healthy, and disabled)	projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement
	from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and
	service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

Mortality rates - Largest Ten Locality Employers - General Employees

## Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates: females 105% of rates.

## Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

# Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-2014	
retirement healthy, and disabled)	projected to 2020	
Retirement Rates	Lowered retirement rates at older ages and extended	
	final retirement age from 70 to 75	
Withdrawal Rates	Adjusted termination rates to better fit experience at	
	each age and service year	
Disability Rates	Lowered disability rates	
Salary Scale	No change	
Line of Duty Disability	Increased rate from 14% to 20%	

Mortality rates – Non-Largest Ten Locality Employers - General Employees

# Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

## Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

## 6. NET GLI OPEB LIABILITY

The net OPEB liability (NOL) for the GLI represents the program's total OPEB liability determined in accordance with GAAP, less the associated fiduciary net position.

As of June 30, 2018, NOL amounts for the GLI Program is as follows (amounts expressed in thousands):

	Group Life Insurance OPEB
Total GLI OPEB Liability	\$ 3,113,508
Plan Fiduciary Net Position	 1,594,773
Employers' Net GLI OPEB Liability (Asset)	\$ 1,518,735
Plan Fiduciary Net Position as a Percentage	51.22%
of the Total GLI OPEB Liability	31.22%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GAAP in the System's notes to the financial statements and required supplementary information.

## 7. LONG-TERM EXPECTED RATE OF RETURN

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Arithmetic Long-Term Expected	Weighted Average Long-Term Expected
Asset Class (Strategy) Allocation	Allocation	Rate of Return	Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%	_ _	4.80%
	Inflation	_	2.50%
	*Expected arithmeti	c nominal return	7.30%

<sup>\*</sup> The preceding allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

## 8. DISCOUNT RATE

The discount rate used to measure the total GLI OPEB liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2018 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

# 9. SENSITIVITY OF LCPS' PROPORTIONATE SHARE OF THE NET GLI OPEB LIABILITY TO CHANGES IN THE DISCOUNT

The following presents LCPS' proportionate share of the net GLI OPEB liability using the discount rate of 7.00%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	 (6.00%)	Rate (7.00%)	(8.00%)
LCPS' net OPEB liability	\$ 66,695,000	\$ 51,034,000	\$ 38,318,000

## 10. GLI PROGRAM FIDUCIARY NET POSITION

Detailed information about the GLI Program's Fiduciary Net Position is available in the separately issued VRS 2018 CAFR. A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### 11. PLANS REPORTING

For purposes of aiding the reader to full understanding of the impact of the total OPEB requirements on the net position of LCPS, the following combining and allocation schedule is presented:

	VRS-Group Life Insurance (GLI)					Allocation of OPEB			
			Political		Combined	Inte	rnal Service	Governn	nental
		Teachers	Subdivision		Totals		Funds	Activit	ies
Net OPEB liability	\$	46,412,000	\$ 4,622,000	\$	51,034,000	\$	329,525	50,	704,475
OPEB Expense		951,000	57,000		1,008,000		25,000		983,000
Deferred outflows of resources:									
Changes in proportion and difference between employer									
contributions and proportionate share of contributions		3,069,000	184,000		3,253,000		10,000	3,	243,000
Difference between expected and actual experience		2,269,000	226,000		2,495,000		12,000	2,	483,000
Employer contributions subsequent to the measurement date		3,224,000	502,000		3,726,000		32,360	3,	693,640
Total deferred outflows of resources		8,562,000	912,000		9,474,000		54,360	9,	419,640
Deferred inflows of resources:									
Difference between expected and actual experience		832,000	83,000		915,000		6,003		908,997
Net difference between projected and actual earnings									
on OPEB plan investments		1,510,000	150,000		1,660,000		10,913	1,	649,087
Changes of assumptions		1,934,000	193,000		2,127,000		14,317	2,	112,683
Changes in proportion		-	39,000		39,000		3,466		35,534
Total deferred inflows of resources	\$	4,276,000	\$ 465,000	\$	4,741,000	\$	34,699	4,	706,301

#### E. OPEB HEALTH INSURANCE CREDIT PROGRAM-TEACHERS

#### BACKGROUND

The VRS Teacher Employee HIC Program is a multiple-employer, cost-sharing plan. The Teacher Employee HIC Program was established pursuant to §51.1-1400 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The Teacher Employee HIC Program is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For purposes of measuring the net Teacher Employee HIC Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC Program OPEB, and the Teacher Employee HIC Program OPEB expense, information about the fiduciary net position of the VRS Teacher Employee HIC Program; and the additions to/deductions from the VRS Teacher Employee HIC Program's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 2. PLAN DESCRIPTION

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Program. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Program OPEB, including eligibility, coverage, and benefits is set out in the table below:

# TEACHER EMPLOYEE HEALTH INSURANCE CREDIT PROGRAM PLAN PROVISIONS

# Eligible Employees

The Teacher Employee Retiree HIC Program was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit.

Eligible employees are enrolled automatically upon employment. They include:

 Full-time permanent (professional) salaried employees of public school divisions covered under VRS

## **Benefit Amounts**

The Teacher Employee Retiree HIC Program provides the following benefits for eligible employees:

- At Retirement For Teacher and other professional school employees who retire
  with at least 15 years of service credit, the monthly benefit is \$4.00 per year of
  service per month with no cap on the benefitamount.
- <u>Disability Retirement</u> For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either:
  - o \$4.00 per month, multiplied by twice the amount of service credit, or
  - \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

# **HIC Program Notes:**

- The monthly HIC benefit cannot exceed the individual premium amount.
- No health insurance credit for premiums paid and qualified under LODA, however, the Employee may receive the credit for premiums paid for other qualified health plans.
- Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

## 3. CONTRIBUTIONS

The contribution requirement for active employees is governed by §51.1-1401(E) of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2019 was 1.20% of covered employee compensation for employees in the VRS Teacher Employee HIC Program. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Program were \$7,518,031 and \$7,145,959 for the years ended June 30, 2019 and June 30, 2018, respectively.

# 4. TEACHER EMPLOYEE HIC PROGRAM OPEB LIABLITIES, EXPENSE AND DEFERRED OUTLOWS AND DEFERRED INFLOWS

At June 30, 2019, LCPS reported a liability of \$91,209,000 for its proportionate share of the VRS Teacher Employee HIC Program Net OPEB Liability. The Net VRS Teacher Employee HIC Program OPEB Liability was measured as of June 30, 2018 and the total VRS Teacher Employee HIC Program OPEB liability used to calculate the Net VRS Teacher Employee HIC Program OPEB Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net VRS Teacher Employee HIC Program OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC Program OPEB plan for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018, LCPS' proportion of the VRS Teacher Employee HIC Program was 7.18368% as compared to 6.86931% at June 30, 2017.

For the year ended June 30, 2019, LCPS recognized VRS Teacher Employee HIC Program OPEB expense of \$8,391,000. Since there was a change in proportionate share between measurement dates a portion of the VRS Teacher Employee HIC Program Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2019, LCPS reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC Program OPEB from the following sources:

	 ferred Outflows of Resources	 ferred Inflows f Resources
Difference between expected and actual experience	\$ -	\$ 452,000
Net difference between projected and actual		
earnings on Teacher HIC OPEB plan investments	-	68,000
Changes in Assumptions	-	795,000
Changes in Proportion	5,866,000	-
Employer contributions subsequent		
to the measurement date	 7,469,000	 
Total	\$ 13,335,000	\$ 1,315,000

\$7,469,000 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the Fiscal Year ending June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

Year Ended	
June 30,	
2020	\$ 717,000
2021	717,000
2022	717,000
2023	758,000
2024	745,000
Thereafter	897,000
Total	\$ 4,551,000

## 5. ACTUARIAL ASSUMPTIONS

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Program was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation	2.5 percent
Salary increases, including inflation – Teacher Employees	3.5 percent – 5.95 percent
Investment rate of return	7.0 percent, net of plan investment expenses, including inflation*

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GAAP purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of OPEB liabilities.

Mortality rates - Teachers

## Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

#### Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

# 6. NET TEACHER EMPLOYEE HIC OPEB LIABILITY

The net OPEB liability (NOL) for the Teacher Employee HIC Program represents the program's total OPEB liability determined in accordance with GAAP, less the associated fiduciary net position. As of June 30, 2018, NOL amounts for the VRS Teacher Employee HIC Program is as follows (amounts expressed in thousands):

	Teacher Employee HIC OPEB Plan
Total Teacher Employee HIC OPEB Liability Plan Fiduciary Net Position Teacher Employee net HIC OPEB Liability	\$ 1,381,313 111,639 \$ 1,269,674
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability	8.08%

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GAAP in the System's notes to the financial statements and required supplementary information.

## 7. LONG-TERM EXPECTED RATE OF RETURN

The long-term expected rate of return on VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Arithmetic Long-Term Expected	Weighted Average Long-Term Expected
Asset Class (Strategy) Allocation	Allocation	Rate of Return	Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%	<u>-</u>	4.80%
	Inflation		2.50%
	*Expected arithmeti	c nominal return	7.30%

<sup>\*</sup> The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

## 8. DISCOUNT RATE

The discount rate used to measure the total Teacher Employee HIC OPEB was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2018, the rate contributed by each school division for the VRS Teacher Employee HIC Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, all agencies are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

# 9. SENSITIVITY OF LCPS' PROPORTIONATE SHARE OF THE TEACHER EMPLOYEE HIC NET OPEB LIABILITY TO CHANGES IN THE DISCOUNT RATE

The following presents LCPS' proportionate share of the VRS Teacher Employee HIC Program net HIC OPEB liability using the discount rate of 7.00%, as well as what LCPS' proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1%	Current	1%	
	Decrease	Discount	Increase	
	(6.00%)	Rate (7.00%)	(8.00%)	
ty	\$ 101,873,000	\$ 91,209,000	\$ 82,139,000	

LCPS' net OPEB liability

# 10. TEACHER EMPLOYEE HIC OPEB FIDUCIARY NET POSITION

Detailed information about the VRS Teacher Employee HIC Program's Fiduciary Net Position is available in the separately issued VRS 2018 CAFR. A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# F. OTHER POSTEMPLOYMENT BENEFITS (OPEB) HIC PROGRAM - POLITICAL SUBDIVISION

#### BACKGROUND

The LCPS' Political Subdivision HIC Program is a multiple-employer, agent defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. The Political Subdivision HIC Program was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. For purposes of measuring the net Political Subdivision HIC Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Political Subdivision HIC Program OPEB, and the Political Subdivision HIC Program OPEB expense, information about the fiduciary net position of the VRS Political Subdivision HIC Program; and the additions to/deductions from the VRS Political Subdivision HIC Program's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 2. PLAN DESCRIPTION

All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Program OPEB, including eligibility, coverage and benefits is set out in the table below:

# POLITICAL SUBDIVISION HEALTH INSURANCE CREDIT PROGRAM (HIC) PLAN PROVISIONS

# Eligible Employees

The Political Subdivision Retiree HIC Program was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and who retire with at least 15 years of service credit.

Eligible employees of participating are enrolled automatically upon employment. They include:

• Full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan.

## **Benefit Amounts**

The political subdivision's Retiree HIC Program provides the following benefits for eligible employees:

- <u>At Retirement</u> For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month.
- <u>Disability Retirement</u> For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

# **HIC Program Notes:**

- The monthly HIC benefit cannot exceed the individual premium amount.
- No health insurance credit for premiums paid and qualified under LODA, however, the employee may receive the credit for premiumspaid for other qualified health plans.
- Employees who retire after being on long-term disability under VLDP must have at least 15 year of service credit to qualify for the health insurance credit as a retiree.

## 3. EMPLOYEES COVERED BY BENEFIT TERMS

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	<u>Number</u>
Inactive members or their beneficiaries Currently receiving benefits	222
Inactive members:	
Vested inactive members	11
Non-vested inactive members	0
Inactive members active elsewhere in VRS	0
Total inactive members	233
Active members	1,801
Total covered employees	2,034

## 4. CONTRIBUTIONS

The contribution requirement for active employees is governed by §51.1-1402(E) of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The political subdivision's contractually required employer contribution rate for the year ended June 30, 2019 was .19% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the political subdivision to the Political Subdivision HIC Program were \$121,235 and \$115,730 for the years ended June 30, 2019 and June 30, 2018, respectively.

# 5. NET HIC OPEB LIABILITY

The LCPS' net HIC OPEB liability was measured as of June 30, 2018. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2017, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

## 6. ACTUARIAL ASSUMPTIONS

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation 2.5 percent

Salary increases, including inflation –

Locality – General employees 3.5 percent – 5.35 percent Locality – Hazardous Duty employees 3.5 percent – 4.75 percent

Investment rate of return 7.0 Percent, net of investment expenses,

including inflation\*

Mortality Rates - Largest ten locality employers - General Employees

## Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

Mortality Rates – Non-Largest ten locality employers-General Employees

## Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GAAP purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of the OPEB liabilities.

## Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75.
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14 to 15%

## 7. LONG-TERM EXPECTED RATE OF RETURN

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class.

These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

			Weighted
		Arithmetic	Average
	Target	Long-Term Expected	Long-Term Expected
Asset Class (Strategy) Allocation	Allocation	Rate of Return	Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%	-	4.80%
	Inflation		2.50%
	*Expected arithmeti	c nominal return	7.30%

<sup>\*</sup> The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

## 8. DISCOUNT RATE

The discount rate used to measure the total HIC OPEB liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the entity for the HIC OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 1000% of the actuarially determined contribution rate. From July 1, 2018 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

## 9. CHANGES IN NET POLITICAL SUBDIVISION HIC OPEB LIABILITY

	Increase (Decrease)						
	Total Political			Plan		Net Political	
		Subdivision		Fiduciary		Subdivision	
	HIC	OPEB Liabil	ity	<b>Net Position</b>		HIC OPEB Liability	
		(a)		(B)		(a) - (b)	
Balances at June 30, 2017	\$	2,113,008	\$	1,603,988	\$	509,020	
Changes for the year:						_	
Service cost		62,353		-		62,353	
Interest		143,395		-		143,395	
Difference between expected and							
actual experience		23,315		-		23,315	
Contributions-employer		-		116,631		(116,631)	
Net investment income		-		111,147		(111,147)	
Benefit payments, including refunds of							
employee contributions		(129,029)		(129,029)		-	
Administrative expenses		-		(2,664)		2,664	
Other changes		-		(8,051)		8,051	
Net changes		100,034		88,034		12,000	
Balances at June 30, 2018	\$	2,213,042	\$	1,692,022	\$	521,020	

# 10. SENSITIVITY OF LCPS' HIC NET OPEB LIABILITY TO CHANGES IN THE DISCOUNT

The following presents LCPS' HIC Program net HIC OPEB liability using the discount rate of 7.00%, as well as what LCPS' net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	 (6.00%)	Rate (7.00%)	(8.00%)
LCPS' net OPEB liability	\$ 783,000	\$ 521,020	\$ 299,000

# 11. LCPS' HIC PROGRAM OPEB EXPENSE AND DEFERRED OUTFLOWS AND DEFERRED INFLOWS

For the year ended June 30, 2019, LCPS recognized HIC Program OPEB expense \$87,000. At June 30, 2019, LCPS reported deferred outflows of resources and deferred inflows of resources related to the Political Subdivision HIC Program from the following sources:

	Deferred Outflows		Deferred Inflows	
	of	Resources		of Resources
Difference between expected and actual experience	\$	20,000	\$	-
Net difference between projected and actual				
earnings on Teacher HIC OPEB plan investments		-		38,336
Changes in Assumptions		-		42,074
Employer contributions subsequent				
to the measurement date		121,000		
Total	\$	141,000	\$	80,410

\$121,000 reported as deferred outflows of resources related to the HIC OPEB resulting from the political subdivision's contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the Fiscal Year ending June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

Year Ended	
June 30,	
2020	\$ (18,071)
2021	(18,071)
2022	(18,071)
2023	(5,286)
2024	(2,762)
Thereafter	1,851
Total	\$ (60,410)

#### 12. HIC PROGRAM PLAN DATA

Information about the VRS Political Subdivision HIC Program is available in the separately issued VRS 2018 CAFR. A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## 13. PLANS REPORTING

The HIC Teacher and HIC Political Subdivision plans have been reported separately herein since each plan has different and distinct characteristics, reporting requirement and valuations.

For purposes of aiding the reader to full understanding of the impact of the total OPEB requirements on the net position of LCPS, the following combining and allocation schedule is presented:

	VRS-Health Insurance Credit (HIC)					Allocation of OPEB			
			Political		Combined	In	ternal Service	(	Governmental
		Teachers	Subdivision		Totals		Funds		Activities
Net OPEB liability	\$	91,209,000	\$ 521,020	\$	91,730,020	\$	37,766	\$	91,692,254
OPEB Expense		8,391,000	87,000		8,478,000		2,000		8,476,000
Deferred outflows of resources:									
Changes in proportion and difference between employer									
contributions and proportionate share of contributions		5,866,000	-		5,866,000		-		5,866,000
Difference between expected and actual experience		-	20,000		20,000		1,000		19,000
Employer contributions subsequent to the measurement date		7,469,000	121,000		7,590,000		8,873		7,581,127
Total deferred outflows of resources		13,335,000	141,000		13,476,000		9,873		13,466,127
Deferred inflows of resources:									
Difference between expected and actual experience		452,000	-		452,000		-		452,000
Net difference between projected and actual earnings									
on OPEB plan investments		68,000	38,336		106,336		2,708		103,628
Changes of assumptions		795,000	42,074		837,074		3,689		833,385
Total deferred inflows of resources	\$	1,315,000	\$ 80,410	\$	1,395,410	\$	6,397	\$	1,389,013

#### G. OPEB TEACHER EMPLOYEE VIRGINIA LOCAL DISABILITY PROGRAM

## 1. BACKGROUND

The VRS Teacher Employee VLDP is a multiple-employer, cost-sharing plan. For purposes of measuring the net Teacher Employee VLDP OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Teacher Employee VLDP OPEB, and the Teacher Employee VLDP OPEB expense, information about the fiduciary net position of the VRS Teacher Employee VLDP; and the additions to/deductions from the VRS Teacher Employee VLDP's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 2. PLAN DESCRIPTION

All full-time, salaried permanent (professional) employees of public school divisions who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Teacher Employee VLDP. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for eligible public employer groups in the Commonwealth of Virginia. School divisions are required by Title 51.1 of the *Code of Virginia*, as amended to provide short-term and long-term disability benefits for their Hybrid employees either through a local plan or through the VLDP.

The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

# TEACHER EMPLOYEE VIRGINIA LOCAL DISABILITY PROGRAM (VLDP) PLAN PROVISIONS

# Eligible Employees

The Teacher Employee VLDP was implemented January 1, 2014 to provide short-term and long-term disability benefits for non-work-related and work-related disabilities for employees with Hybrid retirement benefits

Eligible employees are enrolled automatically upon employment, unless their employer has elected to provide comparable coverage. They include:

 Teachers and other full-time permanent (professional) salaried employees of public school divisions covered under VRS.

#### Benefit Amounts

The Teacher Employee Virginia Disability Local Program (VLDP) provides the following benefits for eligible employees:

# Short-Term Disability -

- The program provides a short-term disability benefit beginning after a seven-calendar-day
  waiting period from the first day of disability. Employees become eligible for non-workrelated short-term disability coverage after one year of continuous participation in VLDP
  with their current employer.
- During the first five years of continuous participation in VLDP with their current employer, employees are eligible for 60% of their pre-disability income if they go out on non-workrelated of work-related disability.
- Once the eligibility period is satisfied, employees are eligible for higher income replacement levels

# Long-Term Disability -

- The VLDP program provides a long-term disability benefit beginning after 125 workdays of short-term disability. Members are eligible if they are unable to work at all or are working fewer than 20 hours per week.
- Members approved for long-term disability will receive 60% of their pre-disability income. If approved for work-related long-term disability, the VLDP benefit will be offset by the workers' compensation benefit. Members will not receive a VLDP benefit if their workers' compensation benefit is greater than the VLDP benefit.

# VLDP Notes:

- Members approved for short-term or long-term disability at age 60 or older will be eligible for a benefit, provided they remain medically eligible.
- VLDP Long-Term Care Plan is a self-funded program that assists with the cost of covered long-term care services.

# 3. CONTRIBUTIONS

The contribution requirement for active Hybrid employees is governed by §51.1-1178(C) of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2019 was 0.41% of covered employee compensation for employees in the VRS Teacher Employee VLDP. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee VLDP were \$654,948 and \$380,872 for the years ended June 30, 2019 and June 30, 2018, respectively.

# 4. TEACHER EMPLOYEE VIRGINIA LOCAL DISABILITY PROGRAM (VLDP) OPEBLIABILITIES, EXPENSE, AND DEFERRED OUTFLOWS AND DEFERRED INFLOWS

At June 30, 2019, LCPS reported a liability of \$246,000 for its proportionate share of the VRS Teacher Employee VLDP Net OPEB Liability. The Net VRS Teacher Employee VLDP OPEB Liability was measured as of June 30, 2018 and the total VRS Teacher Employee VLDP OPEB liability used to calculate the Net VRS Teacher Employee VLDP OPEB Liability was determined by an actuarial valuation as of that date.

LCPS' proportion of the Net VRS Teacher Employee VLDP OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee VLDP OPEB plan for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018, LCPS' proportion of the VRS Teacher Employee VLDP was 33.31216% as compared to 31.84369% at June 30, 2017.

For the year ended June 30, 2019, LCPS recognized VRS Teacher Employee VLDP OPEB expense of \$454,000. Since there was a change in proportionate share between June 30, 2016 and June 30, 2017 a portion of the VRS Teacher Employee VLDP Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2019, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee VLDP OPEB from the following sources:

	Deferred Outflows		Deferred Inflows
	of Resources		of Resources
Net difference between projected and actual			_
earnings on Teacher VLDP OPEB plan investments	\$	5,000	\$ 24,000
Changes in Assumptions		18,000	-
Changes in Proportion		14,000	-
Employer contributions subsequent			
to the measurement date		617,000	
Total	\$	654,000	\$ 24,000

\$617,000 reported as deferred outflows of resources related to the Teacher Employee VLDP OPEB resulting from LCPS' contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee VLDP OPEB Liability in the Fiscal Year ending June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee VLDP OPEB will be recognized in the Teacher Employee VLDP OPEB expense in future reporting periods as follows:

Year Ended	
June 30,	
2020	\$ 5,000
2021	2,000
2022	1,000
2023	-
2024	(1,000)
Thereafter	6,000
Total	\$ 13,000

# 5. ACTUARIAL ASSUMPTIONS

The total Teacher Employee VLDP OPEB liability for the VRS Teacher Employee VLDP was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation 2.5 percent

Salary increases, including inflation –

Teacher Employees 3.5 percent – 5.95 percent

Investment rate of return 7.0 percent, net of plan investment expenses, including inflation\*

Mortality rates - Teachers

#### Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

#### Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Health Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-2014
retirement healthy, and disabled	projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

# 6. NET TEACHER EMPLOYEE VLDP OPEB LIABILITY

The net OPEB liability (NOL) for the Teacher Employee VLDP represents the program's total OPEB liability determined in accordance with GAAP, less the associated fiduciary net position.

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GAAP purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of OPEB liabilities.

As of June 30, 2018, NOL amounts for the VRS Teacher Employee VLDP is as follows (amounts expressed in thousands):

	Teacher Employee VLDP OPEB Plan
Total Teacher Employee VLDP OPEB Liability Plan Fiduciary Net Position Teacher Employee net VLDP OPEB Liability	\$ 1,401 
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee VLDP OPEB Liability	46.05%

The total Teacher Employee VLDP OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee VLDP OPEB liability is disclosed in accordance with the requirements of GAAP in the System's notes to the financial statements and required supplementary information.

# 7. LONG TERM EXPECTED RATE OF RETURN

The long-term expected rate of return on VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

			Weighted
		Arithmetic	Average
	Target	Long-Term Expected	Long-Term Expected
Asset Class (Strategy) Allocation	Allocation	Rate of Return	Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%	-	4.80%
	Inflation		2.50%
	*Expected arithmeti	c nominal return	7.30%

<sup>\*</sup> The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

# 8. DISCOUNT RATE

The discount rate used to measure the total Teacher Employee VLDP OPEB was 7.00%.

The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees.

Through the fiscal year ending June 30, 2018, the rate contributed by the school division for the VRS Teacher Employee VLDP will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2018 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee VLDP OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee VLDP OPEB liability.

# 9. SENSITIVITY OF LCPS' PROPORTIONATE SHARE OF THE TEACHER EMPLOYEE VLDP NET OPEB LIABILITY TO CHANGES IN THE DISCOUNT RATE

The following presents LCPS' proportionate share of the VRS Teacher Employee VLDP net VLDP OPEB liability using the discount rate of 7.00%, as well as what LCPS' proportionate share of the net VLDP OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	 (6.00%)	Rate (7.00%)	(8.00%)
LCPS' net OPEB liability	\$ 310,000	\$ 246,000	\$ 197,000

TEACHER EMPLOYEE VLDP OPEB FIDUCIARY NET POSITION

Detailed information about the VRS Teacher Employee VLDP's Fiduciary Net Position is available in the separately issued VRS 2017 CAFR. A copy of the 2017 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2017-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2017-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# H. OTHER POSTEMPLOYMENT BENEFITS (OPEB) POLITICAL SUBDIVISION EMPLOYEE VLDP

#### BACKGROUND

10.

The VRS Political Subdivision Employee VLDP is a multiple-employer, cost-sharing plan. For purposes of measuring the net Political Subdivision Employee VLDP OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Political Subdivision Employee VLDP OPEB, and the Political Subdivision Employee VLDP OPEB expense, information about the fiduciary net position of the VRS Political Subdivision Employee VLDP; and the additions to/deductions from the VRS Political Subdivision Employee VLDP's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 2. PLAN DESCRIPTION

All full-time, salaried general employees; including local law enforcement officers, firefighters, or emergency medical technicians of political subdivisions who do not provide enhanced hazardous duty benefits; who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS sponsored program are automatically covered by the VRS Political Subdivision Employee VLDP. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for eligible public employer groups in the Commonwealth of Virginia. Political subdivisions are required by Title 51.1 of the Code of Virginia, as amended to provide short-term and long-term disability benefits for their Hybrid employees either through a local plan or through the VLDP.

The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

# POLITICAL SUBDIVISION EMPLOYEE VIRGINIA LOCAL DISABILITY PROGRAM (VLDP) PLAN PROVISIONS

# **Eligible Employees**

The Political Subdivision Employee VLDP was implemented January 1, 2014 to provide short-term and long-term disability benefits for non-work-related and work-related disabilities for employees with Hybrid retirement benefits

Eligible employees are enrolled automatically upon employment, unless their employer has elected to provide comparable coverage. They include:

 Full-time general employees; including local law enforcement officers, firefighters, or emergency medical technicians who do not have enhanced hazardous duty benefits; of public political subdivisions covered under VRS.

#### **Benefit Amounts**

The Political Subdivision Employee Virginia Disability Local Program (VLDP) provides the following benefits for eligible employees:

# Short-Term Disability -

- The program provides a short-term disability benefit beginning after a seven-calendar-day
  waiting period from the first day of disability. Employees become eligible for non-workrelated short-term disability coverage after one year of continuous participation in VLDP
  with their current employer.
- During the first five years of continuous participation in VLDP with their current employer, employees are eligible for 60% of their pre-disability income if they go out on non-workrelated of work-related disability.
- Once the eligibility period is satisfied, employees are eligible for higher income replacement levels

#### Long-Term Disability -

- The VLDP program provides a long-term disability benefit beginning after 125 workdays of short-term disability. Members are eligible if they are unable to work at all or are working fewer than 20 hours per week.
- Members approved for long-term disability will receive 60% of their pre-disability income. If approved for work-related long-term disability, the VLDP benefit will be offset by the workers' compensation benefit. Members will not receive a VLDP benefit if their workers' compensation benefit is greater than the VLDP benefit.

#### **VLDP Notes:**

- Members approved for short-term or long-term disability at age 60 or older will be eligible for a benefit, provided they remain medically eligible.
- VLDP Long-Term Care Plan is a self-funded program that assists with the cost of covered long-term care services.

## 3. CONTRIBUTIONS

The contribution requirement for active Hybrid employees is governed by §51.1-1178(C) of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to political subdivisions by the Virginia General Assembly. Each political subdivision's contractually required employer contribution rate for the year ended June 30, 2019 was 0.62% of covered employee compensation for employees in the VRS Political Subdivision Employee VLDP.

This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the political subdivision to the VRS Political Subdivision Employee VLDP were \$115,331 and \$78,766 for the years ended June 30, 2019 and June 30, 2018, respectively.

# 4. LCPS' EMPLOYEE VIRGINIA LOCAL DISABILITY PROGRAM (VLDP) OPEB LIABILITIES AND DEFERRED OUTFLOWS DEFERRED INFLOWS

At June 30, 2019, the LCPS reported a liability of \$42,000 for its proportionate share of the VRS Political Subdivision Employee VLDP Net OPEB Liability. The Net VRS Political Subdivision Employee VLDP OPEB Liability was measured as of June 30, 2018 and the total VRS Political Subdivision Employee VLDP OPEB liability used to calculate the Net VRS Political Subdivision Employee VLDP OPEB Liability was determined by an actuarial valuation as of that date.

LCPS' proportion of the Net VRS Political Subdivision Employee VLDP OPEB Liability was based on the political subdivision's actuarially determined employer contributions to the VRS Political Subdivision Employee VLDP OPEB plan for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018, LCPS's proportion of the VRS Political Subdivision Employee VLDP was 5.40662% as compared to 4.68396% at June 30,2017.

For the year ended June 30, 2019, the political subdivision recognized VRS Political Subdivision Employee VLDP OPEB expense of \$ 95,000. Since there was a change in proportionate share between measurement dates a portion of the VRS Political Subdivision Employee VLDP Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2019, LCPS reported deferred outflows of resources and deferred inflows of resources related to the VRS Political Subdivision Employee VLDP OPEB from the following sources:

	Defe	Deferred Outflows		red Inflows
	of	Resources	of F	Resources
Difference between expected and actual experience	\$	-	\$	4,000
Net difference between projected and actual				
earnings on Political Subdivision VLDP OPEB plan inve	stments	1,000		-
Changes in Assumptions		-		5,000
Changes in Proportion		4,000		-
Employer contributions subsequent				
to the measurement date		130,000		-
Total	\$	135,000	\$	9,000

\$130,000 reported as deferred outflows of resources related to the Political Subdivision Employee VLDP OPEB resulting from LCPS' contributions subsequent to the measurement date will be recognized as a reduction of the Net Political Subdivision Employee VLDP OPEB Liability in the Fiscal Year ending June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to LCPS' Employee VLDP OPEB will be recognized in LCPS' Employee VLDP OPEB expense in future reporting periods as follows:

Year Ended	
June 30,	
2020	\$ -
2021	-
2022	-
2023	-
2024	(1,000)
Thereafter	(3,000)
Total	\$ (4,000)

# 5. ACTUARIAL ASSUMPTIONS

The total Political Subdivision Employee VLDP OPEB liability for the VRS Political Subdivision Employee VLDP was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation 2.5 percent

Salary increases, including inflation –

Political Subdivision Employees 3.5 percent – 5.95 percent

Investment rate of return 7.0 percent, net of plan investment expenses,

including inflation

Mortality rates - Largest Ten Locality Employers - General and Non-Hazardous Duty Employees

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

## Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended
	final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at
	each year age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GAAP purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of OPEB liabilities.

Mortality rates – Non-Largest Ten Locality Employers - General and Non-Hazardous Duty Employees Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male. The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75.
Withdrawal Rates	Adjusted termination rates to better fit experience at each year age and service
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14 to 15%

## 6. NET POLITICAL SUBDIVISION EMPLOYEE VLDP OPEB

The net OPEB liability (NOL) for the Political Subdivision Employee VLDP represents the program's total OPEB liability determined in accordance with GAAP, less the associated fiduciary net position. As of June 30, 2018, NOL amounts for the VRS Political Subdivision Employee VLDP is as follows (amounts expressed in thousands):

	Political Subdivision Employee VLDP OPEB Plan
Total Political Subdivision VLDP OPEB Liability Plan Fiduciary Net Position Political Subdivision net VLDP OPEB Liability	\$ 1,588 <u>816</u> <u>\$ 772</u>
Plan Fiduciary Net Position as a Percentage of the Total Political Subdivision VLDP OPEB Liability	51.22%

The total Political Subdivision Employee VLDP OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Political Subdivision Employee VLDP OPEB liability is disclosed in accordance with the requirements of GAAP in the System's notes to the financial statements and required supplementary information.

## 7. LONG-TERM EXPECTED RATE OF RETURN

The long-term expected rate of return on VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Arithmetic Long-Term Expected	Weighted Average Long-Term Expected
Asset Class (Strategy) Allocation	Allocation	Rate of Return	Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%	· -	4.80%
	Inflation		2.50%
	*Expected arithmeti	c nominal return	7.30%

<sup>\*</sup> The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

# 8. DISCOUNT RATE

The discount rate used to measure the total Political Subdivision Employee VLDP OPEB was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2018, the rate contributed by the political subdivision for the VRS Political Subdivision Employee VLDP will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, all agencies are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Political Subdivision Employee VLDP OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Political Subdivision Employee VLDP OPEB liability.

# 9. SENSITIVITY OF LCPS'S PROPORTIONATE SHARE OF THE POLITICAL SUBDIVISION EMPLOYEE VLDP NET OPEB LIABILITY TO CHANGES IN THE DISCOUNT RATE

The following presents LCPS's proportionate share of the VRS Political Subdivision Employee VLDP net VLDP OPEB liability using the discount rate of 7.00%, as well as what LCPS's proportionate share of the net VLDP OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1%	Current	1%
	Decrease (6.00%)	Discount Rate (7.00%)	Increase (8.00%)
LCPS' net OPEB liability	\$ 49,000	\$ 42,000	\$ 35,000

# 10. POLITICAL SUBDIVISION EMPLOYEE VLDP OPEB FIDUCIARY NET POSITION

Detailed information about the VRS Political Subdivision Employee VLDP's Fiduciary Net Position is available in the separately issued VRS 2018 CAFR.

A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# 11. PLANS REPORTING

The VLDP Teacher and VLDP Political Subdivision plans have been reported separately herein since each plan has different and distinct characteristics, reporting requirement and valuations.

For purposes of aiding the reader to full understanding of the impact of the total OPEB requirements on the net position of LCPS, the following combining and allocation schedule is presented:

	VRS-Virginia Local Disability Plan (VLDP)					Allocation of OPEB			
			Political		Combined	In	ternal Service	Governmental	
		Teachers	Subdivision		Totals		Funds	Activities	
Net OPEB liability	\$	246,000 \$	42,000	\$	288,000	\$	2,950 \$	285,050	
OPEB Expense		454,000	95,000		549,000		2,000	547,000	
Deferred outflows of resources:								_	
Changes in proportion and difference between employer									
contributions and proportionate share of contributions		14,000	4,000		18,000		-	18,000	
Net difference between projected and actual earnings									
on OPEB plan investments		5,000	1,000		6,000		-	6,000	
Changes of assumptions		18,000	-		18,000		-	18,000	
Employer contributions subsequent to the measurement date		617,000	130,000		747,000		8,273	738,727	
Total deferred outflows of resources		654,000	135,000		789,000		8,273	780,727	
Deferred inflows of resources:									
Difference between expected and actual experience		-	4,000		4,000		-	4,000	
Net difference between projected and actual earnings									
on OPEB plan investments		24,000	-		24,000		-	24,000	
Changes of assumptions		-	5,000		5,000		361	4,639	
Total deferred inflows of resources	\$	24,000 \$	9,000	\$	33,000	\$	361 \$	32,639	

# 12. OPEB PLANS REPORTING IN THE ENTIRETY

The OPEB plans (LCPS OPEB Trust; VRS OPEB GLI, HIC and VLDP) have been reported separately herein since each plan has different and distinct characteristics, reporting requirements and valuations.

For purposes of aiding the reader to full understanding of the impact of the total pension requirements on the net position of LCPS, the following combining schedule is presented:

	LCPS		VRS OPEB		OPEB Combined
<u>-</u>	OPEB Trust	GLI	HIC	VLDP	Totals
Net OPEB liability	\$ 118,081,856	\$ 51,034,000	\$ 91,730,020	\$ 288,000	\$ 261,133,876
OPEB Expense	15,172,393	1,008,000	8,478,000	549,000	25,207,393
Deferred outflows of resources:					
Changes in proportion and difference between employer					
contributions and proportionate share of contributions	-	3,253,000	5,866,000	18,000	9,137,000
Net difference between projected and actual earnings					
on OPEB plan investments	2,244,284	-	-	6,000	2,250,284
Changes of assumptions	-	-	-	18,000	18,000
Difference between expected and actual experience	14,083,065	2,495,000	20,000	-	16,598,065
Employer contributions subsequent to the measurement date	-	3,726,000	7,590,000	747,000	12,063,000
T otal deferred outflows of resources	16,327,349	9,474,000	13,476,000	789,000	40,066,349
Deferred inflows of resources:					
Difference between expected and actual experience	-	915,000	452,000	4,000	1,371,000
Net difference between projected and actual earnings					
on OPEB plan investments	-	1,660,000	106,336	24,000	1,790,336
Changes of assumptions	2,735,862	2,127,000	837,074	5,000	5,704,936
Changes in proportion	-	39,000	-	-	39,000
Total deferred inflows of resources	\$ 2,735,862	\$ 4,741,000	\$ 1,395,410	\$ 33,000	\$ 8,905,272

In addition, we are providing the allocation schedule for the Internal Service Funds and Governmental Activities:

	Allocation of OPEB					
	Internal Service			Governmental		Total
		Funds		Activities		OPEB
Net OPEB liability	\$	660,997	\$	260,472,879	\$	261,133,876
OPEB Expense		120,662		25,086,731		25,207,393
Deferred outflows of resources:						
Changes in proportion and difference between employer						
contributions and proportionate share of contributions		10,000		9,127,000		9,137,000
Net difference between projected and actual earnings						
on OPEB plan investments		46,362		2,203,922		2,250,284
Changes of assumptions		-		18,000		18,000
Difference between expected and actual experience		167,066		16,430,999		16,598,065
Employer contributions subsequent to the measurement dat	e	49,506		12,013,494		12,063,000
Total deferred outflows of resources		272,934		39,793,415		40,066,349
Deferred inflows of resources:						
Difference between expected and actual experience		6,003		1,364,997		1,371,000
Net difference between projected and actual earnings						
on OPEB plan investments		13,621		1,776,715		1,790,336
Changes of assumptions		17,377		5,687,559		5,704,936
Changes in proportion		3,466		35,534		39,000
Total deferred inflows of resources	\$	40,467	\$	8,864,805	\$	8,905,272

## I. CONTINGENT LIABILITIES

LCPS is contingently liable with respect to lawsuits and other claims, which arise in the ordinary course of its operations. Management believes that the amount of loss, if any, is not material to LCPS' financial condition.

LCPS receives grant funds, principally from the Federal government, for various educational programs. Certain expenditures of these funds are subject to audit by the grantor. LCPS is contingently liable to refund amounts received in excess of allowable expenditures.

In the opinion of LCPS management, no material refunds will be required as a result of expenditures disallowed by the grantors.

#### J. PENSION PLANS

LCPS participates in two public employee pension plans, a cost-sharing multiple-employer plan (professional) and an agent multiple-employer plan (Political Subdivision). Both are administered by the VRS.

The VRS Teacher Employee Retirement Plan is a multiple employer, cost-sharing plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the VRS Teacher Retirement Plan and the additions to/deductions from the VRS Teacher Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The VRS Political Subdivision Retirement Plan is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Political Subdivision's Retirement Plan and the additions to/deductions from the Political Subdivision's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The actuarial valuation for VRS is performed biennially; however, an actuarial update is performed in the interim year.

#### PLAN DESCRIPTION-Professional Plan

Name of Plan:

Virginia Retirement System

Identification of Plan:

Teacher Employee Retirement Plan-Cost-Sharing Multi-Employer Pension Plan

Administering Entity:

Virginia Retirement System

All full-time, salaried permanent (professional) employees of LCPS are automatically covered by the VRS Teacher Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered (professional) employees in the VRS Teacher Retirement Plan – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria.

HYBRID								
PLAN 1	PLAN 2	RETIREMENT PLAN						
About Plan 1 Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.	About Plan 2 Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.	About the Hybrid Retirement Plan The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan.  • The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.  • The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.  • In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributionsfrom the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.						
Eligible Members Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken a refund.	Eligible Members Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.	Eligible Members Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:  • School divisionemployees  • Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan's effective date for						
Hybrid Opt-In Election VRS Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.	Hybrid Opt-In Election Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.	opt-in members was July 1, 2014						

The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

## **Retirement Contributions**

Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

#### Creditable Service

Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

# Retirement Contributions Same as Plan 1.

# Creditable Service Same as Plan 1.

## Retirement Contributions

A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

#### Creditable Service

**Defined Benefit Component:** Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

# <u>Defined Contributions</u> <u>Component:</u>

Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.

# Vesting

Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.

Members are always 100% vested in the contributions that they make.

# Vesting

Same as Plan 1.

# Vesting

# **Defined Benefit Component:**

Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

# <u>Defined Contributions</u> Component:

Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.

Members are always 100% vested in the contributions that they make.

Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.

- After two years, a member is 50% vested and may withdraw 50% of employer contributions.
- After three years, a member is 75% vested and may withdraw 75% of employer contributions.
- After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.
- Distribution is not required by law until age 70½.

#### Calculating the Benefit

The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.

An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.

#### Average Final Compensation

A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.

#### Service Retirement Multiplier

The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for members is 1.70%.

### Normal Retirement Age Age 65.

# Earliest Unreduced Retirement Eligibility Age 65 with at least five years (60 months) of creditable service or at age

50 with at least 30 years of creditable service.

#### Calculating the Benefit

See definition under Plan 1.

## Calculating the Benefit <u>Defined</u> <u>Benefit Component:</u> See definition under Plan 1

#### <u>Defined Contribution</u> Component:

The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.

#### **Average Final Compensation**

A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.

#### Service Retirement Multiplier

Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. The retirement multiplier is 1.65% for creditableservice earned, purchased or granted on or after January 1, 2013.

### Normal Retirement Age

Normal Social Security retirement age.

## Earliest Unreduced Retirement Eligibility

Normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90.

#### **Average Final Compensation**

Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.

#### Service Retirement Multiplier Defined Benefit Component:

The retirement multiplier for the defined benefit component is 1.00%.

For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

### **Defined Contribution**

#### Component:

Not applicable.

#### Normal Retirement Age <u>Defined Benefit Component:</u>

Same as Plan 2.

### Defined Contribution

#### Component:

Members are eligible to receive distributions upon leaving employment, subject to restrictions.

### Earliest Unreduced Retirement Eligibility Defined Benefit Component:

Normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.

### Earliest Reduced Retirement Eligibility VRS:

Age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.

### Cost-of-Living Adjustment (COLA) in Retirement

The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.

#### Eligibility:

For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.

For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.

#### **Exceptions to COLA Effective Dates:**

The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:

- The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.
- The member retires on disability.

### Earliest Reduced Retirement Eligibility VRS:

Age 60 with at least five years (60 months) of creditable service.

### Cost-of-Living Adjustment (COLA) in Retirement

The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.

#### Eligibility:

Same as Plan 1

#### **Exceptions to COLA Effective Dates:**

Same as Plan 1

#### **Defined Contribution Component:**

Members are eligible to receive distributions upon leaving employment, subject to restrictions.

## Earliest Unreduced Retirement Eligibility

<u>Defined Benefit Component:</u> VRS:

Age Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.

#### **Defined Contribution**

#### Component:

Members are eligible to receive distributions upon leaving employment, subject to restrictions.

## Cost-of-Living Adjustment (COLA) in Retirement

Defined Benefit Component:

Same as Plan 2.

#### <u>Defined Contribution</u> Component:

Not applicable.

#### Eligibility:

Same as Plan 1 and Plan 2.

#### **Exceptions to COLA Effective Dates:**

Same as Plan 1 and Plan 2.

- The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.
- The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

#### **Disability Coverage**

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.

#### **Purchase of Prior Service**

Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. Members also may be eligible to purchase periods of leave without pay.

#### **Disability Coverage**

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.

### Purchase of Prior Service Same as Plan 1.

#### **Disability Coverage**

Employees of political subdivisions and school divisions (including Plan 1 and Plan2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides employer-paid comparable program for its members.

Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.

#### Purchase of Prior Service Defined Benefit Component:

Same as Plan 1, with the following exceptions:

• Hybrid Retirement Plan members are ineligible for ported service.

#### <u>Defined Contribution</u> <u>Component:</u>

Not applicable.

#### a. Contribution

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required employer contribution rate for the year ended June 30, 2019 was 15.68% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contribution to the pension plan from LCPS were \$98,226,616 and \$82,475,000 for the years ended June 30, 2019 and June 30, 2018, respectively.

#### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019, LCPS reported a liability of \$842,841,000 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2018 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. LCPS' proportion of the Net Pension Liability was based on LCPS actuarially determined employer contributions to the pension plan for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018 LCPS' proportion was 7.16702% as compared to 6.85549% at June 30, 2017.

For the year ended June 30, 2019 LCPS recognized pension expense of \$82,150,000. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2019, LCPS reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows Deferred Inflow			
		of Resources		of Resources
Difference between expected and actual experience	\$	-	\$	72,071,000
Net difference between projected and actual earnings				
on pension plan investments		-		17,874,000
Changes of assumptions		10,060,000		-
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		80,568,000		-
Employer contributions subsequent to the measurement dat	e	97,774,000		-
Total	\$	188,402,000	\$	89,945,000

\$97,774,000 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	Amortization
June 30,	Amount
2020	\$ 17,470,000
2021	3,213,000
2022	(21,306,000)
2023	304,000
2024	1,002,000
Total	\$ 683,000

#### c. Actuarial Assumptions

The total pension liability for the VRS Professional Plan was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation 2.5 percent

Salary increases, including Inflation 3.5 percent – 5.95%

Investment rate of return 7.0 Percent, net of pension planinvestment expense,

including inflation\*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GAAP purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

#### Mortality Rates:

#### Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

#### Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Table Projected with scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

#### d. Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GAAP, less that system's fiduciary net position.

As of June 30, 2018, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

		Teacher Employee Retirement Plan
Total Pension Liability	\$	46,679,555
Plan Fiduciary Net Position		34,919,563
Employers' Net Pension Liability	\$	11,759,992
Plan Fiduciary Net Position as a Percentage of the total Pension Li	abilitv	74.81%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GAAP in System's notes to the financial statements and required supplementary information.

#### e. Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log- normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

			Weighted
		Arithmetic	Average
		Long-Term	Long-Term
	Target	Expected	Expected
Asset Class (Strategy) Allocation	Allocation	Rate of Return	Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%	_ _	4.80%
	Inflation		2.50%
	*Expected arithmetic	nominal roturn	7.30%
	Lapecieu animinelic	=	1.30/0

<sup>\*</sup> The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

#### f. Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by LCPS for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, school divisions are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### g. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents LCPS' proportionate share of the net pension liability using the discount rate of 7.00%, as well as what LCPS' proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

1%	Current	1%
Decrease	Discount	Increase
(6.00%)	Rate (7.00%)	(8.00%)
\$ 1,287,460,000 \$	842,841,000 \$	474,819,000

LCPS' net pension liability

#### h. Pension Plan Fiduciary Net Position

Detailed information about the VRS Political Subdivision Retirement Plans are also available in the separately issued VRS 2018 CAFR. A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### 2. PLAN DESCRIPTION-Political Subdivision Plan

Name of Plan:

Virginia Retirement System

Identification of Plan:

Political Subdivision Plan- Multi-Employer-Agent Plan

Administering Entity:

Virginia Retirement System

All full-time, salaried permanent (Political Subdivision) employees of LCPS are automatically covered by a VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code *of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered (Political Subdivision) employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below.

RETIREMENT PLAN PROVISIONS-POLITICAL SUBDIVISION				
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN		
About Plan 1 Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.	About Plan 2 Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.	About the Hybrid Retirement Plan The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan  • The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.  • The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.  • In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.		
Eligible Members Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken a refund.	Eligible Members Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.	Eligible Members Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:  • Political subdivision employees*		
Hybrid Opt-In Election  VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.	Hybrid Opt-In Election  Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.	Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan's effective date for opt-in members was July 1, 2014.      *Non-Eligible Members  Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:      Political subdivision employees who are covered by enhanced benefits for hazardous dutyemployees		

The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.

The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.

Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.

#### **Retirement Contributions**

Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

### Retirement Contributions

Same as Plan 1.

#### **Retirement Contributions**

A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

#### Creditable Service

Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

#### Creditable Service Same as Plan 1.

### Creditable Service Defined Benefit Component:

Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

		Defined Contributions Component: Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.
Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.  Members are always 100% vested in the contributions that they make.	Same as Plan 1.	Defined Benefit Component: Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service.  Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.  Defined Contributions Component: Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.  Members are always 100% vested in the contributions that they make.  Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  • After two years, a member is 50% vested and may withdraw 50% of employer contributions.  • After three years, a member is 75% vested and may withdraw 75% of employer contributions.  • After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.  Distribution is not required by law until age 70½.

Calculating the Benefit The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.  An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.	Calculating the Benefit See definition under Plan 1.	Calculating the Benefit Defined Benefit Component: See definition under Plan 1  Defined Contribution Component: The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.
Average Final Compensation A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	Average Final Compensation A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	Average Final Compensation Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.
Service Retirement Multiplier VRS: The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.	Service Retirement Multiplier VRS: Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013.	Service Retirement Multiplier  Defined Benefit Component: VRS: The retirement multiplier for the defined benefit component is 1.00%.  For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.
Sheriffs and regional jail superintendents: The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.	Sheriffs and regional jail superintendents: Same as Plan 1.	Sheriffs and regional jail superintendents: Not applicable.
Political subdivision hazardous duty employees: The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer.	Political subdivision hazardous duty employees: Same as Plan 1.	Political subdivision hazardous duty employees: Not applicable.  Defined Contribution Component: Not applicable.

Normal Retirement Age VRS: Normal Retirement Age Normal Retirement Age Normal Social Security retirement **Defined Benefit Component:** VRS: Age 65. VRS: Same as Plan 2. age. Political subdivisions hazardous duty Political subdivisions hazardous duty Political subdivisions hazardous employees: Same as Plan 1. employees: Not applicable. duty employees: Age 60. **Defined Contribution** Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions. Farliest Unreduced Farliest Unreduced Retirement **Earliest Unreduced Retirement** Eligibility Retirement Eligibility Eligibility VRS: Normal Social **VRS**: Age 65 with at least five years Security retirement age with at Defined Benefit Component: (60 months) of creditable service or at least five years (60 months) of **VRS**: Normal Social Security retirement age 50 with at least 30 years of creditable service or when their age and have at least five years (60 creditable service. age and service equal 90. months) of creditable service or when their age and service equal 90. Political subdivisions hazardous duty Political subdivisions hazardous duty Political subdivisions hazardous duty employees: Age 60 with at least five employees: Not applicable. employees: Same as Plan 1. years of creditable service or age 50 with at least 25 years of creditable **Defined Contribution** service. Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions. **Earliest Reduced Retirement Earliest Reduced Retirement Earliest Reduced Retirement** Eligibility Eligibility Eliaibility VRS: Age 60 with at least five years Defined Benefit Component: VRS: **VRS**: Age 55 with at least five years (60 months) of creditable service. Age 60 with at least five years (60 (60 months) of creditable service or age months) of creditable service. 50 with at least 10 years of creditable service. Political subdivisions hazardous duty employees: Not applicable. Political subdivisions hazardous duty Political subdivisions hazardous duty **Defined Contribution employees**: 50 with at least five years employees: Same as Plan 1. Component: of creditable service. Members are eligible to receive distributions upon leaving employment, subject to restrictions. **Cost-of-Living Adjustment Cost-of-Living Adjustment** Cost-of-Living Adjustment (COLA) in Retirement (COLA) in Retirement (COLA) in Retirement Defined Benefit Component: The Cost-of-Living Adjustment (COLA) The Cost-of-Living Adjustment (COLA) Same as Plan 2. matches the first 2% increase in the matches the first 3% increase in the Consumer Price Index for all Urban CPI-U and half of any additional **Defined Contribution** Consumers (CPI-U) and half of any increase (up to 2%), for a maximum Component: COLA of 3%. additional increase (up to 4%) up to a Not applicable. maximum COLA of 5%. %.

#### Eligibility: Eligibility: Eligibility: For members who retire with an Same as Plan 1 Same as Plan 1 and Plan 2 unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date. For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility **Exceptions to COLA Effective Exceptions to COLA Effective Exceptions to COLA Effective** Dates: Dates: Dates: The COLA is effective July 1 following Same as Plan 1 Same as Plan 1 and Plan 2. one full calendar year (January 1 to December 31) under any of the following circumstances: • The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013. • The member retires on disability. • The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP). • The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program. • The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-inservice benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

#### **Disability Coverage**

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.

#### **Purchase of Prior Service**

Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.

#### **Disability Coverage**

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.

Purchase of Prior Service Same as Plan 1.

Disability Coverage Employees of political subdivisions (including Plan 1 and Plan2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.

Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one- year waiting period before becoming eligible for non-work- related disability benefits.

## Purchase of Prior Service <u>Defined Benefit Component:</u> Same as Plan 1, with the following

Same as Plan 1, with the following exceptions:

 Hybrid Retirement Plan members are ineligible for ported service.

#### <u>Defined Contribution</u> <u>Component:</u> Not applicable.

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#### a. Employees Covered by Benefit Terms

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Number
Inactive members or their beneficiaries currently receiving benefits	655
Inactive members:	
Vested inactive members	167
Non-vested inactive members	531
Inactive members active elsewhere in VRS	252
Total inactive members	950
Active members	1,801
Total covered employees	3,406

#### b. Contributions

The contribution requirement for active employees is governed by §51.1-145 of the *Code of* Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

LCPS' contractually required contribution rate for the year ended June 30, 2019 was 5.73% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from LCPS were \$3,656,203 from allocated covered payroll and \$3,252,000 for the years ended June 30, 2019 and June 30, 2018, respectively.

#### c. Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GAAP, less that employer's fiduciary net position. For LCPS, the net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2017 rolled forward to the measurement date of June 30, 2018.

#### d. Actuarial Assumptions - General Employees

The total pension liability for General Employees in LCPS' pension plan was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation	2.5 percent
Salary increases, including inflation – Political Subdivision Employees	3.5 percent – 5.35 percent
Investment rate of return	7.0 percent, net of plan investment expenses, including inflation

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GAAP purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

#### Mortality rates:

Largest 10 – Non-Hazardous Duty: 20% of deaths are assumed to be service related.

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates Projected with scale BB to 2020; males set forward 2 years, 110% or rates; females 125% of rates.

All Others (Non 10 Largest) – Non-Hazardous Duty: 15% of deaths are assumed to be service related.

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates Projected with scale BB to 2020; males set forward 2 years, 110% or rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Largest 10 – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 20%

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 15%

#### e. Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log- normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

			Weighted
		Arithmetic	Average
		Long-Term	Long-Term
	Target	Expected	Expected
Asset Class (Strategy) Allocation	Allocation	Rate of Return	Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%		4.80%
	Inflation		2.50%
	*Expected arithmetic	nominal return	7.30%

\* The above allocation provides a one-year return of 7.3%. However, one-year returns do take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results proved a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

#### f. Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; LCPS was also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2018, the alternate rate was the employer contribution rate used in FY 2012 or 90% of the actuarially determined employer contribution rate from the June 30, 2015, actuarial valuations, whichever was greater. From July 1, 2018 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the Long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### g. Changes in Net Pension Liability

	Increase (Decrease)								
		Total	Plan	Net					
		Pension	Fiduciary	Pension					
		Liability	Net Position	Liability					
		(a)	(B)	(a) - (b)					
Balances at June 30, 2018	\$	144,928,913 \$	139,970,610 \$	4,958,303					
Changes for the year:									
Service cost		5,032,358	-	5,032,358					
Interest		9,945,816	-	9,945,816					
Difference between expected and									
actual experience		28,549	-	28,549					
Contributions-employer		-	3,287,557	(3,287,557)					
Contributions-employee		-	2,795,947	(2,795,947)					
Net investment income		-	10,355,087	(10,355,087)					
Benefit payments, including refunds of									
employee contributions		(5,691,665)	(5,691,665)	-					
Administrative expenses		-	(87,217)	87,217					
Other changes		-	(9,348)	9,348					
Net changes		9,315,058	10,650,361	(1,335,303)					
Balances at June 30, 2019	\$	154,243,971 \$	150,620,971 \$	3,623,000					

#### h. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the political subdivision using the discount rate of 7.00%, as well as what the political subdivision's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	(6.00%)	Rate (7.00%)	(8.00%)
LCPS' net pension liability	\$ 24,680,000	\$ 3,623,000	\$ (13,804,000)

#### i. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2019, LCPS recognized pension expense of \$647,000. At June 30, 2019, LCPS reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	De	eferred Outflows	De	eferred Inflows
		of Resources	-	of Resources
Difference between expected and actual experience	\$	331,000	\$	108,000
Investment experience		3,090,000		4,352,000
Change of assumptions		-		1,053,000
Employer contributions subsequent to the measurement d	ate_	3,648,000		
Total	\$	7,069,000	\$	5,513,000

Contributions of \$3,648,000 made subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended	Amortization	
June 30,	Amount	
2020	\$	2,000
2021		(551,000)
2022		(1,434,000)
2023		(109,000)
Total	\$	(2,092,000)

#### j. Net Pension Liability

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at http://www.varetire.org/Pdf/Publications/2017-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### 3. PLANS REPORTING

The VRS Professional plan and the VRS Political Subdivision plan are reported separately herein since each plan has different and distinct characteristics, reporting requirements and valuations.

For purposes of aiding the reader to full understanding of the impact of the total pension requirements on the net position of LCPS, the following combining and allocation schedule is presented:

### a. Combining and Allocating Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

	Virginia Retirement System					Allocation of	Pension	Pensions	
	Professional	Non	-Professional	Combined	Internal Service		Govern	mental	
	Plan		Plan	Totals		Funds	Activ	ities	
Net pension liability	\$ 842,841,000	\$	3,623,000 \$	846,464,000	\$	551,000	84	5,913,000	
Pension Expense	82,150,000		647,000	82,797,000		59,621	8	2,737,379	
Deferred outflows of resources:									
Changes in proportion and difference between employer									
contributions and proportionate share of contributions	80,568,000		-	80,568,000		-	8	0,568,000	
Net difference between projected and actual earnings									
on pension plan investments	-		3,090,000	3,090,000		285,000		2,805,000	
Difference between expected and actual experience	-		331,000	331,000		30,000		301,000	
Changes of assumptions	10,060,000		-	10,060,000		-	1	0,060,000	
Employer contributions subsequent to the measurement date	 97,774,000		3,648,000	101,422,000		336,000	10	1,086,000	
Total deferred outflows of resources	188,402,000		7,069,000	195,471,000		651,000	19	4,820,000	
Deferred inflows of resources:									
Difference between expected and actual experience	72,071,000		108,000	72,179,000		10,000	7	2,169,000	
Net difference between projected and actual earnings									
on pension plan investments	17,874,000		4,352,000	22,226,000		401,000	2	1,825,000	
Changes of assumptions	-		1,053,000	1,053,000		97,000		956,000	
Total deferred inflows of resources	\$ 89,945,000	\$	5,513,000 \$	95,458,000	\$	508,000	9	4,950,000	

#### K. BUDGETS

Budgets are prepared and adopted on a basis consistent with GAAP. Annual appropriation resolutions and budgets are adopted for the General Fund, School Nutrition Service Fund, Grant Fund, and Debt Service Fund. The budget also includes a recommended program of capital expenditures to be financed from current operations and a separate six-year capital improvement plan. All annual appropriations lapse at fiscal year end except for the Capital Improvements Fund and the Capital Asset Preservation Fund, for which project-length budgets are adopted.

Encumbrances represent goods or services that have been contracted and are funded; however, these goods or services have not been received or performed. Encumbrances do not constitute expenditures. The budget of any funds encumbered at the end of the fiscal year carries over into the next fiscal year.

#### L. RESTATEMENT OF NET POSITION

**Middleburg Charter Community School** – A restatement of beginning fund balance and net position was necessary to properly record amounts due to the Primary Government for previously unbilled substitute teacher costs. The adjustment to due to the Primary Government, resulted in the following restatement of fund balance and net position:

	G	overnmental
Description		Activities
Net Position as reported June 30, 2018	\$	63,883
Due to Primary Government	<u></u>	(99,355)
Net Position as restated June 30, 2018	\$	(35,472)

### **Required Supplementary Information**



A budgetary comparison schedule for the General Fund, which accounts for all revenues and expenditures of Loudoun County Public Schools, not required to be accounted for in other funds.

Schedules that are required concerning LCPS' pensions and other postemployment benefits.

Trend data for pensions and other postemployment benefits.

The notes to the required supplementary information are also included.

#### **Exhibit XII**

### LOUDOUN COUNTY PUBLIC SCHOOLS

## Budgetary Comparison Schedule - Budget and Actual General Fund

For the Fiscal Year Ended June 30, 2019

	Original Budget	Final Budget	Actual	Variance from Final Budget
REVENUES	 Buuget	Budget	Actual	Buuget
Intergovernmental:				
Federal government	\$ 362,436	\$ 362,436	\$ 377,609	\$ 15,173
Commonwealth of Virginia	364,454,288	364,454,288	362,170,838	(2,283,450)
County of Loudoun, Virginia	796,640,512	797,402,923	797,325,815	(77,108)
Charges for services:				
Tuition and fees	3,031,680	3,031,680	3,223,472	191,792
Revenue from the use of money and property	3,115,000	3,115,000	1,845,872	(1,269,128)
Recovered costs	2,493,876	2,493,876	3,806,670	1,312,794
Other	3,443,387	3,443,387	2,748,143	(695,244)
Total revenues	 1,173,541,179	1,174,303,590	1,171,498,419	(2,805,171)
EXPENDITURES				
Current:				
Instruction:				
Regular	736,325,826	738,591,741	719,659,778	18,931,963
Special	207,822,100	207,442,285	201,082,012	6,360,273
Adult education	682,504	669,883	562,244	107,639
Other	2,343,254	2,341,702	2,262,055	79,647
Support services:	20.000.476	24 656 924	20 626 664	1 020 162
Administration Attendance and health	30,869,176 18,154,902	31,656,824 18,117,505	30,636,661 18,006,987	1,020,163 110,518
Pupil transportation	64,359,753	61,692,641	59,489,046	2,203,595
Facilities services	3,558,800	8,213,626	6,648,300	1,565,326
Operation and maintenance	91,760,723	97,387,814	91,121,975	6,265,839
School nutrition services	510,613	463,254	405,055	58,199
Technology	31,582,890	38,385,794	35,959,329	2,426,465
Capital outlay	1,833,049	5,428,593	1,671,272	3,757,321
Total expenditures	1,189,803,590	1,210,391,662	1,167,504,714	42,886,948
Excess (deficiency) of revenues over (under) expenditures	(16,262,411)	(36,088,072)	3,993,705	40,081,777
OTHER FINANCING SOURCES				
Transfers in	762,411	-	-	-
Total other financing sources	762,411	-	-	<u> </u>
Net change in fund balances	(15,500,000)	(36,088,072)	3,993,705	40,081,777
Fund balances at beginning of year	36,345,412	36,345,412	36,345,412	-
Fund balances at end of year	\$ 20,845,412	\$ 257,340	\$ 40,339,117	\$ 40,081,777

**Exhibit XIII** 

Schedule of Employer's Proportionate Share of the Net Pension Liability and Related Ratios Virginia Retirement System-Pension-Professional Plan

For the Fiscal Year Ended June 30, 2019\*

Fiscal Year	Employer's Proportion of the Net Pension Liability	Prop	Employer's portionate Share he Net Pension Liability	Employer's Covered Payroll	Employer's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2019	7.16702%	\$	842,841,000	\$ 580,077,082	145.30%	74.81%
2018	6.85549%		843,087,000	542,902,050	155.29%	72.92%
2017	6.61724%		927,348,000	507,489,598	182.73%	68.28%
2016	6.37430%		802,292,000	473,788,018	169.34%	70.68%
2015	6.15461%		743,824,733	468,435,000	158.79%	70.88%

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, ten years of data is not available. However, additional years will be included as they become available.

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

**Exhibit XIV** 

Schedule of Changes in Employer's Net Pension Liability and Related Ratios Virginia Retirement System-Pension-Political Subdivision Plan

For the Fiscal Year Ended June 30, 2019\*

TOTAL PENSION LIABILITY		2015		2016		2017		2018		2019
Service cost	\$	5,409,000	\$	5,228,000	\$	5,258,000	\$	5,209,000	\$	5,032,000
Interest		7,606,000		8,227,000		8,778,000		9,459,000		9,946,000
Difference between expected and actual experience		-		(902,000)		905,000		(37,000)		29,000
Changes of assumptions		-		-		-		(2,080,000)		-
Benefit payments, including refunds										
of employee contributions		(3,882,000)		(4,410,000)		(4,947,000)		(5,490,000)		(5,692,000)
Net change in total pension liability		9,133,000		8,143,000		9,994,000		7,061,000		9,315,000
Total pension liability, beginning of year		110,598,000		119,731,000		127,874,000		137,868,000		144,929,000
Total pension liability, end of year (a)	\$	119,731,000	\$	127,874,000	\$	137,868,000	\$	144,929,000	\$	154,244,000
PLAN FIDUCIARY NET POSITION										
Contributions-employer	\$	3,657,000	\$	3,637,000	\$	3,731,000	\$	3,079,000	\$	3,287,000
Contributions-employee		2,521,000		2,527,000		2,587,000		2,624,000		2,796,000
Net investment income		15,392,000		5,276,000		2,186,000		15,251,000		10,355,000
Benefit payments, including refunds										
of employee contributions		(3,882,000)		(4,410,000)		(4,947,000)		(5,490,000)		(5,692,000)
Administrative expense		(80,000)		(69,000)		(73,000)		(86,000)		(87,000)
Other		-		(2,000)		(1,000)		(13,000)		(9,000)
Net change in plan fiduciary net position		17,608,000		6,959,000		3,483,000		15,365,000		10,650,000
Plan fiduciary net position, beginning		96,556,000		114,164,000		121,123,000		124,606,000		139,971,000
Plan fiduciary net position, ending (b)	\$	114,164,000	\$	121,123,000	\$	124,606,000	\$	139,971,000	\$	150,621,000
Net pension liability, ending (a)-(b)	\$	5,567,000	\$	6,751,000	\$	13,262,000	\$	4,958,000	\$	3,623,000
Plan fiduciary net position as a percentage of the total pension liability		95.35%		94.72%		90.38%		96.58%		97.65%
	•	E0 005 040	¢.	E0 070 700	¢.	E2 004 202	¢.	E2 605 202	æ	E7 760 004
Covered payroll	\$	50,095,243	Ъ	50,973,799	\$	53,004,200	\$	53,665,362	<b>Þ</b>	57,768,804
Net pension liability as a percentage of covered payroll		11.11%		13.24%		25.02%		9.24%		6.27%

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, ten years of data is not available. However, additional years will be included as they become available.

<sup>\*</sup>The rounded amounts presented have a measurement date of the previous fiscal year end.

**Exhibit XV** 

**Schedule of Employer Contributions Virginia Retirement System-Pension** 

For the Fiscal Year Ended June 30, 2019

Professional Plan	Date	Contractually Required Contribution	Contributions in Relation to Contractually Required Contribution	1	Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Employee Payroll
	2019	\$ 98,226,616	\$ 98,226,616	\$	-	\$ 626,445,257	15.68%
	2018	82,475,000	82,475,000		-	580,077,082	14.22%
	2017	78,001,000	78,001,000		-	542,902,050	14.37%
	2016	70,276,318	70,276,318		-	507,489,598	13.85%
	2015	68,243,888	68,243,888		-	473,788,018	14.40%
Non-Professional Plan							
	2019	\$ 3,656,203	\$ 3,656,203	\$	-	\$ 63,808,087	5.73%
	2018	3,252,000	3,252,000		-	57,768,804	5.63%
	2017	3,088,000	3,088,000		-	53,665,362	5.75%
	2016	3,739,163	3,739,163		-	53,004,200	7.05%
	2015	3,643,729	3,643,729		-	50,973,799	7.15%

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, ten years of data is not available. However, additional years will be included as they become available.

See accompanying notes to the required supplementary information.

**Exhibit XVI** 

Schedule of Changes in the Net OPEB Liability and Related Ratios with Investment Returns LCPS OPEB Trust\*

For the Fiscal Year Ended June 30, 2019

TOTAL OPEB LIABILITY	2017	2018	2019
Service cost	\$ N/A	\$ 7,710,000	\$ 5,783,010
Interest	N/A	18,800,379	17,077,102
Changes of benefit terms	N/A	(2,102,019)	-
Difference between expected and actual experience	N/A	13,574,790	4,481,330
Changes of assumptions	N/A	(3,470,322)	-
Benefit payments	 N/A	(15,724,264)	(17,098,396)
Net change in total OPEB liability	N/A	18,788,564	10,243,046
Total OPEB liability, beginning of year	N/A	268,596,000	287,384,564
Total of ED habitity, bogitting of your	14/70	200,000,000	207,001,001
Total OPEB liability, end of year (a)	\$ 268,596,000	\$ 287,384,564	\$ 297,627,610
PLAN FIDUCIARY NET POSITION			
Contributions-employer	\$ 26,321,831	\$ 27,724,264	\$ 27,098,396
Net investment income	10,053,902	7,611,010	9,119,738
Benefit payments	(14,321,831)	(15,724,264)	(17,098,396)
Administrative expense	(500)	-	-
Other	 (81,795)	-	-
Net change in plan fiduciary net position	21,971,607	19,611,010	19,119,738
Plan fiduciary net position, beginning	118,843,399	140,815,006	160,426,016
Plan fiduciary net position, ending (b)	\$ 140,815,006	\$ 160,426,016	\$ 179,545,754
Net OPEB Liability-OPEB Trust (ending) (a)-(b)	\$ 127,780,994	\$ 126,958,548	\$ 118,081,856
Plan Fiduciary Net position as a percentage of the Total OPEB liability	52.43%	55.82%	60.33%
Covered-employee payroll (1)	\$ 522,745,000	\$ 460,995,350	\$ 468,583,742
Net OPEB liability as a percentage of covered-employee payroll	24.44%	27.54%	25.20%

<sup>(1) 2017</sup> covered payroll was projected from the July 1, 2015 covered payroll using the assumed payroll growth rate of 3.0%. The 2018 covered payroll decreased due to excluding payroll from actives hired on or after July 1, 2013, who are ineligible for retiree benefits.

#### **Investment Return Schedule**

	Fiscal Year	Fiscal Year	Fiscal Year
	Ending June 30	Ending June 30	Ending June 30
	2017	2018	2019
Annual money-weighted rate of return, net of investment expense	8.09%	5.18%	5.51%

Schedule is intended to show information for 10 years. Since 2017 is the first year for this presentation, ten years of data is not available. However, additional years will be included as they become available.

See accompanying notes to the required supplementary information.

<sup>\*</sup>LCPS is participating in the Virginia Pooled OPEB Trust Fund sponsored by the Virginia Municipal League and the Virginia Association of Counties (VML/VACo). The Virginia Pooled OPEB Trust Fund is established as an investment vehicle for participating employers to accumulate assets to fund OPEB.

#### **Exhibit XVII**

#### LOUDOUN COUNTY PUBLIC SCHOOLS

### Schedule of Employer Contributions LCPS OPEB Trust\*

For the Fiscal Year Ended June 30, 2019

	Actuarial		Employer
	Valuation	Fiscal	Annual
OPEB Trust	Date	Year	Contribution
	7/1/2017	6/30/2019 \$	27,098,396
	7/1/2017	6/30/2018	27,724,264
	7/1/2015	6/30/2017	26,321,831
	7/1/2015	6/30/2016	24,247,438
	7/1/2014	6/30/2015	24,740,087
	7/1/2013	6/30/2014	23,266,040
	7/1/2012	6/30/2013	17,668,922
	7/1/2011	6/30/2012	23,218,531
	7/1/2009	6/30/2011	19,647,113

<sup>\*</sup>LCPS is participating in the Virginia Pooled OPEB Trust Fund sponsored by the Virginia Municipal League and the Virginia Association of Counties (VML/VACo). The Virginia Pooled OPEB Trust Fund is established as an investment vehicle for participating employers to accumulate assets to fund OPEB.

Schedule is intended to show information for 10 years. Since 2009 is the first year for this presentation, ten years of data is not available. However, additional years will be included as they become available.

		Actuarially Determined		Contributions Made in Relation to the Actuarially Determined	Contributions Deficiency	Covered	Contributions as a Percentage
Fiscal Year Ending June 30,	Cor	ntributions (	1)	Contributions	(Excess)	Payroll (2)	of Payroll
2019	\$	N/A	\$	27,098,396	\$ N/A	\$ 468,583,742	5.78%
2018		N/A		27,724,264	N/A	460,995,350	6.01%
2017		N/A		26,321,831	N/A	522,745,000	5.04%

#### Notes to Schedule:

Valuation Date: Actuarially determined contribution rates are calculated as of July 1, one year prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method Asset Valuation Method

IRS Limit Increases Entry Age Normal, Level Percentage of Payroll

Salary Increases Market Value of Assets.

Investment Rate of Return 2.5%

Retirement Age Varies by service

Mortality 6.00% net of OPEB plan investment expense, including inflation.

Varies by age, same as GASB 75

Approximate 2006 tale based on Headcount-Weighted RP-2014 Combined Healthy

Annuitant, projected generationally with Scale MP-2017 from 2006

- (1) GASB 75 was effective for employer fiscal years beginning after June 15, 2017. LCPS has no policy to determine contributions to the OPEB Trust, therefore, no actuarially determined contributions are presented.
- (2) June 30, 2017 covered payroll was projected from the July 1, 2015 covered payroll using the assumed payroll growth rate of 3.0% The decrease in covered employee payroll for June 30, 2018 is due to excluding payroll from active employees hired on or after July 1, 2013, who are ineligible for retiree benefits.
- (3) N/A reflects information not applicable for the current fiscal year.

Schedule is intended to show information for 10 years. Since 2017 is the first year for this presentation, ten years of data is not available. However, additional years will be included as they become available.

See accompanying notes to the required supplementary information.

**Exhibit XVIII** 

Schedule of Employer's Share of Net OPEB Liability Virginia Retirement System-Group Life Insurance (GLI)

For the Fiscal Year Ended June 30, 2019\*

<b>GLI-Teachers</b>	Date	Employer's Proportion of the Net OPEB Liability		Employer's Proportionate Share of the Net OPEB Liability	Employer's Covered Payrol	Employer's Proportionate Share of the Net OPEB Liability as a Percentage II of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
	2019 2018	3.06% 2.94%	\$ \$	46,412,000 \$ 44,272,000 \$			51.22% 48.86%
GLI-Political Subdivision							
	2019	0.30%	\$	4,622,000	57,864,71	7.99%	51.22%
	2018	0.29%	\$	4,384,000	53,727,08	8.16%	48.86%

Schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, ten years of data is not available. However, additional years will be included as they become available.

 $<sup>^{\</sup>star}$  The amounts presented have a measurement date of the previous fiscal year.

Exhibit XIX

Schedule of Employer Contributions Virginia Retirement System-Group Life Insurance (GLI)

For the Fiscal Year Ended June 30, 2019

GLI-Teachers	Date		Contractually Required Contribution	(	Contributions ir Relation to Contractually Required Contribution	1	Contribution Deficiency (Excess)		Employer's Covered Payroll	Contributions as a % of Covered Payroll
	2019	\$	3,257,424	\$	3,257,424	\$	- 9	3	626,427,691	0.52%
	2018	*	3,021,689	•	3,021,689	•	_ '		581,094,062	0.52%
	2017		2,821,840		2,821,840		_		542,661,496	0.52%
	2016		2,433,288		2,433,288		_		506,935,062	0.48%
	2015		2,290,175		2,290,175		-		477,119,855	0.48%
	2014		2,171,127		2,171,127		_		452,318,042	0.48%
	2013		2,066,435		2,066,435		_		430,507,380	0.48%
	2012		1,145,266		1,145,266		-		409,023,724	0.28%
	2011		1,081,839		1,081,839		-		386,371,122	0.28%
	2010		739,257		739,257		-		385,420,183	0.19%
GLI-Political Subdivision										
	2019	\$	331,934	\$	331,934	\$	- \$	5	63,833,514	0.52%
	2018		300,897		300,897		-		57,864,717	0.52%
	2017		279,381		279,381		-		53,727,081	0.52%
	2016		254,042		254,042		-		52,925,461	0.48%
	2015		245,623		245,623		-		51,171,372	0.48%
	2014		240,217		240,217		-		50,045,215	0.48%
	2013		240,335		240,335		-		50,069,822	0.48%
	2012		137,881		137,881		-		49,243,259	0.28%
	2011		135,325		135,325		-		48,330,337	0.28%
	2010		94,798		94,798		-		48,358,115	0.20%

**Exhibit XX** 

Schedule of Employer's Share of Net OPEB Liability Virginia Retirement System-Health Insurance Credit (HIC)-Teachers For the Fiscal Year Ended June 30, 2019\*

					Employer's Proportionate	
		Employer's Proportion	Employer's Proportionate		Share of the Net OPEB	Plan Fiduciary Net Position as
Da	ate	of the Net OPEB Liability (Asset)	Share of the Net OPEB Liability (Asset)	Employer's Covered Payroll	Liability (Asset) as a Percentage of its Covered Payroll	a Percentage of the Total OPEB Liability
20	)19	7.18%	\$ 91,209,000	\$ 580,972,292	15.70%	8.08%
20	18	6.87%	\$ 87,145,000	\$ 542,126,406	16.07%	7.04%

Schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, ten years of data is not available. However, additional years will be included as they become available.

<sup>\*</sup> The amounts presented have a measurement date of the previous fiscal year.

**Exhibit XXI** 

Schedule of Changes in the Net OPEB Liability and Related Ratios with Investment Returns Virginia Retirement System-Health Insurance Credit (HIC)-Political Subdivision For the Fiscal Year Ended June 30, 2019\*

		2018	2019
TOTAL HIC OPEB LIABILITY			
Service Cost	\$	68,731 \$	62,353
Interest		139,537	143,395
Changes in assumptions		(60,019)	-
Difference between expected and actual experience		-	23,315
Benefit Payments		(57,252)	(129,029)
Net change in total HIC OPEB Liability		90,997	100,034
Total HIC OPEB liability - beginning		2,022,011	2,113,008
Total HIC OPEB liability - ending (a)	<u>\$</u>	2,113,008 \$	2,213,042
PLAN FIDUCIARY NET POSITION			
Contributions - employer	\$	107,353 \$	116,631
Net Investment income	•	163,092	111,147
Benefit Payments		(57,252)	(129,029)
Administrative Expense		(2,698)	(2,664)
Other		8,051	(8,051)
Net change in plan fiduciary net position		218,546	88,034
Plan fiduciary net position - beginning		1,385,442	1,603,988
Plan fiduciary net position - ending (b)	\$	1,603,988 \$	1,692,022
Net OPEB Liability-HIC Political Subdivision	\$	509,020 \$	521,020
Plan Fiduciary Net position as a percentage of the Total OPEB liability		75.91%	76.46%
Covered Payroll	\$	53,683,988 \$	57,864,863
Net OPEB liability as a percentage of covered payroll		0.95%	0.90%

Schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, ten years of data is not available. However, additional years will be included as they become available.

<sup>\*</sup> The amounts presented have a measurement date of the previous fiscal year.

**Exhibit XXII** 

Schedule of Employer Contributions Virginia Retirement System-Health Insurance Credit (HIC) For the Fiscal Year Ended June 30, 2019

HIC-Teachers	Date	Contractually Required Contribution	(	Contributions in Relation to Contractually Required Contribution	n	Contribution Deficiency (Excess)		Employer's Covered Payroll	Contributions as a % of Covered Payroll
		 	_		_		_		
	2019	\$ 7,518,031	\$	7,518,031	\$	-	\$	626,502,557	1.20%
	2018	7,145,959		7,145,959		-		580,972,292	1.23%
	2017	6,017,603		6,017,603		-		542,126,406	1.11%
	2016	5,347,894		5,347,894		-		504,518,323	1.06%
	2015	5,023,870		5,023,870		-		473,949,958	1.06%
	2014	4,995,977		4,995,977		-		450,088,055	1.11%
	2013	4,750,883		4,750,883		-		428,007,513	1.11%
	2012	2,450,507		2,450,507		-		408,417,854	0.60%
	2011	2,316,234		2,316,234		-		386,039,073	0.60%
	2010	2,844,688		2,844,688		-		385,105,085	0.74%
HIC-Political Subdivision									
	2019	\$ 121,235	\$	121,235	\$	-	\$	63,808,087	0.19%
	2018	115,730		115,730		-		57,864,863	0.20%
	2017	107,368		107,368		-		53,683,988	0.20%
	2016	100,049		100,049		-		52,657,193	0.19%
	2015	96,772		96,772		-		50,932,626	0.19%
	2014	119,791		119,791		-		49,912,895	0.24%
	2013	119,642		119,642		-		49,851,021	0.24%
	2012	118,447		118,447		-		49,352,744	0.24%
	2011	115,892		115,892		-		48,288,138	0.24%
	2010	198,108		198,108		-		48,319,043	0.41%

**Exhibit XXIII** 

Schedule of Employer's Share of Net OPEB Liability Virginia Retirement System-Virginia Local Disability Program (VLDP) For the Fiscal Year Ended June 30, 2019\*

VLDP-Teachers	Date	Employer's Proportion of the Net OPEB Liability	Employer's Proportionate hare of the Net OPEB Liability	Employer's Covered Payroll	Employer's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
	2019 2018	32.63% 31.84%	\$ 246,000 191,000	\$ 122,861,829 89,862,999	0.20% 0.21%	33.31% 31.96%
VLDP-Political Subdiv	ision					
	2019 2018	5.44% 4.68%	\$ 42,000 27,000	\$ 13,127,622 8,601,102	0.32% 0.31%	5.41% 4.68%

Schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, ten years of data is not available. However, additional years will be included as they become available.

 $<sup>^{\</sup>star}$  The amounts presented have a measurement date of the previous fiscal year.

**Exhibit XXIV** 

Schedule of Employer Contributions Virginia Retirement System-Virginia Local Disability Program (VLDP) For the Fiscal Year Ended June 30, 2019

VLDP-Teachers	Date	Contractually Required Contribution	(	Contributions ir Relation to Contractually Required Contribution	1	Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll
	2019	\$ 654,948	\$	654,948	\$	- \$	159,743,547	0.41%
	2018	380,872		380,872		-	122,861,829	0.31%
	2017	278,575		278,575		-	89,862,999	0.31%
	2016	165,728		165,728		-	57,147,570	0.29%
	2015	78,176		78,176		-	26,957,354	0.29%
	2014	2,023		2,023		-	697,439	0.29%
VLDP-Political Subdivision	_							
	2019	\$ 115,331	\$	115,331	\$	- \$	18,601,794	0.62%
	2018	78,766		78,766		-	13,127,622	0.60%
	2017	51,607		51,607		-	8,601,102	0.60%
	2016	35,461		35,461		-	5,910,085	0.60%
	2015	18,774		18,774		-	3,128,970	0.60%
	2014	1,981		1,981		-	330,143	0.60%

Schedule is intended to show information for 10 years. Since 2014 was the first year for VLDP benefits, ten years of data is not available. However, additional years will be included as they become available.

# Notes to the Required Supplementary Information (RSI)

### Loudoun County Public Schools June 30, 2019

#### I. BUDGETARY COMPARISON SCHEDULE

The *Code of Virginia* requires the appointed Superintendent of LCPS to submit a budget to the County Board of Supervisors (BOS), with the approval of the School Board.

The preparation of LCPS' budget begins with the Superintendent soliciting input from managers, parents, and community leaders on the School Board's budget priorities. In January, the Superintendent releases the proposed budget to the School Board. The School Board holds budget work sessions and public hearings on the proposed budget during the month of January. The School Board may alter the proposed budget prior to submission to the BOS. Upon approval by the School Board, the budget is submitted to the BOS in January.

The BOS holds budget work sessions and public hearings in conjunction with the School Board. By the first BOS meeting in April, the BOS adopts the final budget. The adopted budget governs the financial operations of the school system beginning on July 1.

Formal budgetary integration is employed at each program level as a management control device during the fiscal year. All budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. All budgetary changes that affect the total fund appropriations or estimated revenues are required to have School Board approval prior to BOS action. All budgetary changes that deviate by \$50,000 or more from the program purpose designated by the School Board but do not revise the original appropriation are submitted for consideration to the Finance and Facilities Committee and final approval by the School Board.

Budgetary changes under \$50,000 that do not revise the original appropriation are submitted for approval/disapproval to the Director of Budget along with sufficient justification for the revision to the budget.

#### II. VIRGINIA RETIREMENT SYSTEM (System)

#### A. TEACHER'S-PROFESSIONAL PLAN

#### CHANGES OF BENEFIT TERMS

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation. The 2014 valuation includes Hybrid Retirement Plan members for the first time. The hybrid plan applies to most new employees hired on or after January 1, 2014 and not covered by enhanced hazardous duty benefits. Because this is still a fairly new benefit and the number of participants was relatively small, the impact on the liabilities as of the measurement date of June 30, 2017 is not material.

#### CHANGES OF ASSUMPTIONS

The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

#### B. POLITICAL SUBDIVISION PLAN

#### CHANGES OF BENEFIT TERMS

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation. The 2014 valuation includes Hybrid Retirement Plan members for the first time. The hybrid plan applies to most new employees hired on or after January 1, 2014 and not covered by enhanced hazardous duty benefits. Because this is a relatively new benefit and the number of participants was relatively small, the impact on the liabilities as of the measurement date of June 30, 2017 are not material.

#### 2. CHANGES OF ASSUMPTIONS

The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

Largest 10 – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 20%

All Others (Non 10 Largest) – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 15%

Largest 10 – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Increase rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 60% to 70%

All Others (Non 10 Largest) – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-2014
retirement healthy, and disabled)	projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age
	and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decrease rate from 60% to 45%

#### III. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### A. LCPS OPEB TRUST

#### 1. CHANGES OF BENEFIT TERMS

The June 30, 2018 liabilities in this report were developed based on data as of July 1, 2017. Plan changes effective as of January 1, 2017 were included in the valuation. Effective as of January 1, 2017:

- The medical deductibles and out-of-pocket maximums were increased for the OAP plan.
- The medical deductibles and copayments on urgent care visits were increased for the POS plan.

#### 2. CHANGES OF ASSUMPTIONS

The June 30, 2018 liabilities in this report were developed based on data as of July 1, 2017. Multiple assumption changes were made in the valuation. These changes include:

- The long-term rate of return was decreased from 7.00% to 6.00%.
- The valuation-year per capita health costs were updated.
- The retiree self-pay contribution rates were updated to their current levels.
- The future trend on the valuation-year per capita health costs and retiree self-pay contribution rates was modified.
- The assumed mortality, disability, withdrawal, retirement, and salary increase rates were modified.
- Retirement rates are assumed to begin once eligible for a benefit through the Virginia Retirement System instead of when eligible for retiree healthbenefit.
- The percentage of future retirees assumed to elect coverage was increased from 51% to 60%.
- The percentage of future retirees assumed to also have a covered spouse was decreased from 45% to 35%.
- The assumed age difference between future retirees and their spouse was decreased from three to two years.

#### B. OTHER POSTEMPLOYMENT BENEFITS (OPEB) GROUP LIFE INSURANCE

- 1. **CHANGES OF BENEFIT TERMS** There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.
- 2. **CHANGES OF ASSUMPTIONS** The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

#### General State Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-2014
retirement healthy, and disabled)	projected to 2020
Retirement Rates	Lowered rates at older ages and changed final
	retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age
	and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 25%

#### Teachers

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-2014
retirement healthy, and disabled)	projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

Largest Ten Locality Employers – General Employees

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

Non-Largest Ten Locality Employers – General Employees

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75.
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14 to 15%

Largest Ten Locality Employers – Hazardous Duty Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-2014
retirement healthy, and disabled)	projected to 2020
Retirement Rates	Lowered retirement rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at
	each age and service year
Disability Rates	Increased disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%

Non-Largest Ten Locality Employers – Hazardous Duty Employees

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

- C. OTHER POSTEMPLOYMENT BENEFITS (OPEB) HEALTH INSURANCE CREDIT PROGRAM TEACHERS
- 1. **CHANGES OF BENEFIT TERMS –** There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.
- 2. **CHANGES OF ASSUMPTIONS** The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement
	from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and
	service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

- D. OTHER POSTEMPLOYMENT BENEFITS (OPEB) HEALTH INSURANCE CREDIT PROGRAM POLITICAL SUBDIVISION
- 1. **CHANGES OF BENEFIT TERMS –** There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.
- 2. **CHANGES OF ASSUMPTIONS** The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

Largest Ten Locality Employers – General Employees

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended
	final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at
	each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

Non-Largest Ten Locality Employers – General Employees

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75.
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14 to 15%

- E. OTHER POSTEMPLOYMENT BENEFITS (OPEB) Virginia Local Disability Program Teachers
- 1. **CHANGES OF BENEFIT TERMS –** There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.
- 2. **CHANGES OF ASSUMPTIONS** The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-2014
retirement healthy, and disabled	projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement
	from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and
	service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

- F. OTHER POSTEMPLOYMENT BENEFITS (OPEB) VIRGINIA LOCAL DISABILITY PROGRAM POLITICAL SUBDIVISION
- 1. **CHANGES OF BENEFIT TERMS** There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.
- 2. **CHANGES OF ASSUMPTIONS –** The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

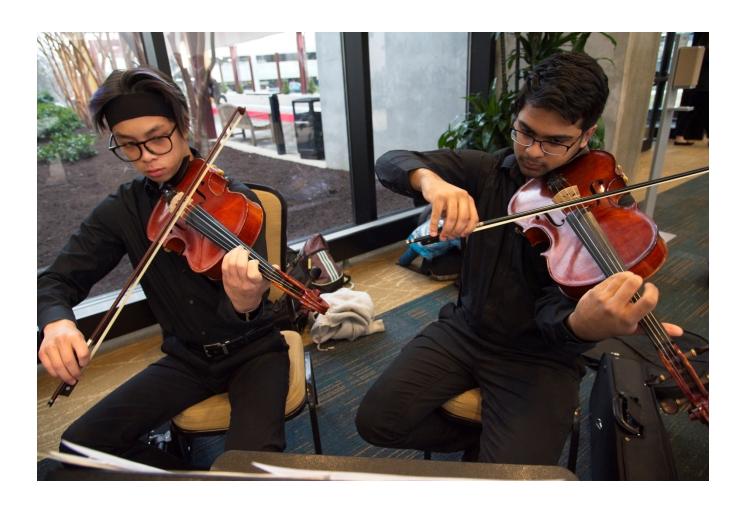
Largest Ten Locality Employers-General and Non-Hazardous Duty Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-2014
retirement healthy, and disabled	projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended
	final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at
	each year age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

Non-Largest Ten Locality Employers-General and Non-Hazardous Duty Employees

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75.
Withdrawal Rates	Adjusted termination rates to better fit experience at each year age and service
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14 to 15%

## **Other Supplementary Information**



Capital Improvements Fund

Nonmajor Governmental Funds

**Proprietary Funds** 

Fiduciary Funds

Component Units-The Charter Schools



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## **CAPITAL IMPROVEMENTS FUND**

**Capital Improvements Fund** - is used to account for the construction, renovation, and major maintenance projects of schools and buildings. The primary revenue source is bond proceeds from the County of Loudoun, Virginia

## LOUDOUN COUNTY PUBLIC SCHOOLS

**Budgetary Comparison Schedule - Budget and Actual Capital Improvements Fund** 

		Prior Years		Current Year		Total to Date		Project Authorization
REVENUES								
Intergovernmental:								
County of Loudoun, Virginia	\$	1,105,625,385		\$ 177,355,688	\$	1,282,981,073	\$	1,425,430,991
Other		450,000		-		450,000		350,000
Total revenues	_	1,106,075,385		177,355,688		1,283,431,073		1,425,780,991
EXPENDITURES								
Current:								
Support services:								
Facilities services		817,545		-		817,545		961,000
Capital outlay		1,058,491,343		171,781,741		1,230,273,084		1,424,819,991
Total expenditures	_	1,059,308,888		171,781,741		1,231,090,629		1,425,780,991
Excess (deficiency) of revenues over (under) expenditures		46,766,497		5,573,947		52,340,444		
OTHER FINANCING USES								
Transfers out		(55,359)	)	-		(55,359)		-
Total other financing uses	_	(55,359)	)	-		(55,359)		
Net change in fund balance	\$	46,711,138		5,573,947	\$	52,285,085	\$	<u>-</u>
Fund balance at beginning of year				46,711,138				
Fund balance at end of year			_	\$ 52,285,085	- =			

### NONMAJOR GOVERNMENTAL FUNDS

**Lease Fund** – used to account for lease proceeds and expenditures.

**School Nutrition Services Fund** – used to account for the procurement, preparation, and serving of student breakfasts, snacks, and lunches. The primary revenue sources are receipts derived from food sales and the Federal school lunch program.

**Grant Fund** – used to account for all Federal, State and local grants. The primary revenue source is Federal and State government funding.

**Capital Asset Preservation Fund** – used to account for the maintenance projects of schools and buildings. The primary revenue source is contributions from the County of Loudoun, Virginia.

**Debt Service Fund** – used to account for the resources accumulated and payments made for principal, interest, and related costs on long-term debt of the governmental funds.

**Peabody Trust Fund** – used to account for monies provided through a private donor, the corpus of which is nonexpendable.

Combining Balance Sheet Nonmajor Governmental Funds June 30, 2019

			Sc	hool Nutrition			C	apital Asset
		Lease		Services		Grant	F	reservation
		Fund		Fund		Fund		Fund
ASSETS								
Accounts receivable, net	\$	-	\$	33,957	\$	79,729	\$	-
Due from other governmental units		-		235,366		5,837,803		-
Interfund receivables		-		17,015,744		-		12,403,013
Inventories		-		285,809		-		-
Prepaid items		-		9,002		-		-
Restricted cash on deposit with others		2,747,770		-		-		-
Total assets	\$	2,747,770	\$	17,579,878	\$	5,917,532	\$	12,403,013
LIABILITIES AND FUND BALANCES								
Liabilities:								
Accounts payable	\$	154,290	\$	41,737	\$	296,848	\$	2,108,834
Accrued liabilities		-		1,647,280		1,239,687		-
Interfund payables		342,203		-		1,817,004		-
Unearned revenues		-		1,299,166		957,542		-
Total liabilities	_	496,493		2,988,183		4,311,081		2,108,834
Fund balances:								
Nonspendable:								
Inventories		-		285,809		-		-
Prepaid items and deposits		-		9,002		-		-
Permanent fund-nonexpendable		-		-		-		-
Restricted for:								
Restricted by legal agreement		2,251,277		-		1,606,451		-
Committed to:								
Subsequent years' appropriations		-		-		-		-
Capital asset preservation		-		-		-		10,294,179
Assigned to:								
School Nutrition Services Fund		-		14,296,884		-		-
Total fund balances	_	2,251,277		14,591,695		1,606,451		10,294,179
Total liabilities and fund balances	\$	2,747,770	\$	17,579,878	\$	5,917,532	\$	12,403,013

	Debt Service Fund	Permanent Peabody Trust Fund	-	Total Nonmajor Governmental Funds	
					ASSETS
\$	-	\$ -	\$	113,686	Accounts receivable, net
	-	-		6,073,169	Due from other governmental units
	2,396,901	24,820		31,840,478	Interfund receivables
	-	-		285,809	Inventories
	-	-		9,002	Prepaid items
	-	-		2,747,770	Restricted cash on deposit with others
\$	2,396,901	\$ 24,820	\$	41,069,914	Total assets
					LIABILITIES AND FUND BALANCES
					Liabilities:
\$	-	\$ -	\$	,,	Accounts payable
	-	-		2,886,967	Accrued liabilities
	-	-		2,159,207	Interfund payables
	-	-		2,256,708	Unearned revenues
_	-	-		9,904,591	Total liabilities
					Fund balances:
					Nonspendable:
	-	-		285,809	Inventories
	-	-		9,002	Prepaid items and deposits
	-	24,820		24,820	Permanent fund-nonexpendable
					Restricted for:
	-	-		3,857,728	Restricted by legal agreement
					Committed to:
	2,396,901	-		2,396,901	Subsequent years' appropriations
	-	-		10,294,179	Capital asset preservation
					Assigned to:
	-	-		14,296,884	School Nutrition Services Fund
	2,396,901	24,820		31,165,323	Total fund balances
\$	2,396,901	\$ 24,820	\$	41,069,914	Total liabilities and fund balances

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

REVENUES		Lease		ool Nutrition Services				apital Asset		
REVENUES				Services				Capital Asset		
REVENUES		Fund Fund F				Grant	Preservation			
REVENUES		Funa		Fund		Fund		Fund		
Intergovernmental:										
Federal government	\$	-	\$	10,547,489	\$	17,537,967	\$	-		
Commonwealth of Virginia		-		431,738		7,673,821		-		
County of Loudoun, Virginia		-		-		-		13,973,000		
Charges for services:										
Tuition and fees		-		-		12,980		-		
Food sales		-		20,608,328		-		-		
Other		130,206		500,237		2,731,705		-		
Total revenues	_	130,206		32,087,792		27,956,473		13,973,000		
EXPENDITURES										
Current:										
Instruction:										
Regular		-		-		7,041,197		-		
Special		-		-		14,204,367		-		
Adult education		-		-		344,257		-		
Support services:										
Operation and maintenance		49,477		-		-		9,330,403		
School nutrition services		-		29,680,543		-		-		
Technology		7,914,766		-		4,592,431		-		
Capital outlay		2,165,086		74,834		211,195		859,196		
Debt service:										
Principal		-		-		-		-		
Interest		-		-		-		-		
Total expenditures		10,129,329		29,755,377		26,393,447		10,189,599		
Excess (deficiency) of revenues over										
(under) expenditures		(9,999,123)		2,332,415		1,563,026		3,783,401		
OTHER FINANCING SOURCES										
Capital leases and installment purchases		10,000,000		-		-		-		
Net change in fund balances		877		2,332,415		1,563,026		3,783,401		
Fund balances at beginning of year		2,250,400		12,259,280		43,425		6,510,778		
Fund balances at end of year	\$	2,251,277	\$	14,591,695	\$	1,606,451	\$	10,294,179		

	Debt Service Fund	Permanent Peabody Trust Fund	-	Total Nonmajor Governmental Funds	
_	i unu	runu		Tulius	REVENUES
\$	_	\$ -	\$	28,085,456	Intergovernmental: Federal government
Ψ	_	Ψ - -	Ψ	8,105,559	Commonwealth of Virginia
	10,326,552	_		24,299,552	County of Loudoun, Virginia
	10,320,332	-		24,299,332	Charges for services:
				12.000	Tuition and fees
	_	-		12,980 20,608,328	Food sales
	_	-			Other
	-	-		3,362,148	Otrier
	10,326,552	-		84,474,023	Total revenues
					EXPENDITURES
					Current:
					Instruction:
	-	1,050		7,042,247	Regular
	-	· -		14,204,367	Special
	-	-		344,257	Adult education
					Support services:
	_	-		9,379,880	Operation and maintenance
	-	-		29,680,543	School nutrition services
	-	-		12,507,197	Technology
	-	-		3,310,311	Capital outlay
					Debt service:
	9,990,672	_		9,990,672	Principal
	335,880	-		335,880	Interest
_	10,326,552	1,050		86,795,354	Total expenditures
					Excess (deficiency) of revenues over
_	-	(1,050)		(2,321,331)	(under) expenditures
					OTHER FINANCING SOURCES
	-	-		10,000,000	Capital leases and installment purchases
	-	(1,050)		7,678,669	Net change in fund balances
	2,396,901	25,870		23,486,654	Fund balances at beginning of year
\$	2,396,901	\$ 24,820	\$	31,165,323	Fund balances at end of year

## LOUDOUN COUNTY PUBLIC SCHOOLS

# Budgetary Comparison Schedule - Budget and Actual Lease Fund

		Original	Final		Variance from Final
		Budget	Budget	Actual	Budget
REVENUES					
Other	\$	-	\$ -	\$ 130,206	\$ 130,206
EXPENDITURES					
Current:					
Administration		2,000	4,000	-	4,000
Operation and maintenance		-	-	49,477	(49,477)
Technology		7,200,000	8,319,274	7,914,766	404,508
Capital outlay		2,800,000	3,859,554	2,165,086	1,694,468
Total expenditures	_	10,002,000	12,182,828	10,129,329	2,053,499
Excess (deficiency) of revenues over (under) expenditures		(10,002,000)	(12,182,828)	(9,999,123)	2,183,705
OTHER FINANCING SOURCES					
Capital leases and installment purchases		10,002,000	12,182,828	10,000,000	(2,182,828)
Net change in fund balance		-	-	877	877
Fund balance at beginning of year		2,250,400	2,250,400	2,250,400	-
Fund balance at end of year	\$	2,250,400	\$ 2,250,400	\$ 2,251,277	\$ 877

## LOUDOUN COUNTY PUBLIC SCHOOLS

**Budgetary Comparison Schedule - Budget and Actual School Nutrition Services Fund** 

					Variance
		Original	Final		from Final
DEVENUE		Budget	Budget	Actual	Budget
REVENUES					
Intergovernmental:					
Federal government	\$	10,754,949	\$ 10,754,949	\$ 10,547,489	\$ (207,460)
Commonwealth of Virginia		410,438	410,438	431,738	21,300
Charges for services:					
Food sales		20,464,715	20,864,194	20,608,328	(255,866)
Other		-	-	500,237	500,237
Total revenues	_	31,630,102	32,029,581	32,087,792	58,211
EXPENDITURES					
Current:					
Support services:					
School nutrition services		31,590,102	31,890,401	29,680,543	2,209,858
Capital outlay		40,000	139,180	74,834	64,346
Total expenditures		31,630,102	32,029,581	29,755,377	2,274,204
Net change in fund balance		-	-	2,332,415	2,332,415
Fund balance at beginning of year		12,259,280	12,259,280	12,259,280	-
Fund balance at end of year	\$	12,259,280	\$ 12,259,280	\$ 14,591,695	\$ 2,332,415

## LOUDOUN COUNTY PUBLIC SCHOOLS

# Budgetary Comparison Schedule - Budget and Actual Grant Fund

	Octobrol	Et al.		Variance
	Original Budget	Final Budget	Actual	from Final Budget
REVENUES	Budget	Budget	Actual	Duaget
Intergovernmental:				
Federal government	\$ 16,582,133	\$ \$ 24,332,199	\$ 17,537,967	\$ (6,794,232)
Commonwealth of Virginia	5,057,627	. , ,	7,673,821	(3,429,100)
Charges for services:				( , , , ,
Tuition and fees		75,025	12,980	(62,045)
Other	2,349,920	3,355,839	2,731,705	(624,134)
Total revenues	23,989,680	38,865,984	27,956,473	(10,909,511)
EXPENDITURES				
Current:				
Instruction:				
Regular	8,164,261	11,731,304	7,041,197	4,690,107
Special	12,966,172	20,676,177	14,204,367	6,471,810
Adult education	328,067	389,013	344,257	44,756
Support services:				
School nutrition services		25,259	-	25,259
Technology	2,364,000	, ,	4,592,431	1,401,296
Capital outlay	167,180	50,504	211,195	(160,691)
Total expenditures	23,989,680	38,865,984	26,393,447	12,472,537
Net change in fund balance		-	1,563,026	1,563,026
Fund balance at beginning of year	43,425	43,425	43,425	-
Fund balance at end of year	\$ 43,425	\$ \$ 43,425	\$ 1,606,451	\$ 1,563,026

## LOUDOUN COUNTY PUBLIC SCHOOLS

**Budgetary Comparison Schedule - Budget and Actual Capital Asset Preservation Fund** 

	Prior Current Years Year		Total to Date	Project Authorization	
REVENUES					
Intergovernmental:					
County of Loudoun, Virginia	\$ 6,510,778	\$	13,973,000	\$ 20,483,778	\$ 20,483,778
Total revenues	6,510,778		13,973,000	20,483,778	20,483,778
EXPENDITURES					
Current:					
Support services:					
Operation and maintenance	-		9,330,403	9,330,403	20,166,194
Capital outlay	-		859,196	859,196	317,584
Total expenditures	-		10,189,599	10,189,599	20,483,778
Net change in fund balance	\$ 6,510,778	=	3,783,401	\$ 10,294,179	\$ -
Fund balance at beginning of year			6,510,778		
Fund balance at end of year		\$	10,294,179		

## LOUDOUN COUNTY PUBLIC SCHOOLS

Budgetary Comparison Schedule - Budget and Actual Debt Service Fund

	Original Budget		inal ıdget	Actual	froi	riance n Final udget
REVENUES	_					
Intergovernmental:						
County of Loudoun, Virginia	\$ 10,326,552	\$ 1	0,326,552	\$ 10,326,552	\$	-
Total revenues	 10,326,552	1	0,326,552	10,326,552		
EXPENDITURES						
Debt service:						
Principal	9,990,672		9,990,672	9,990,672		-
Interest	335,880		335,880	335,880		-
Total expenditures	 10,326,552	1	0,326,552	10,326,552		-
Net change in fund balance	-		-	-		-
Fund balance at beginning of year	2,396,901		2,396,901	2,396,901		-
Fund balance at end of year	\$ 2,396,901	\$	2,396,901	\$ 2,396,901	\$	-

## **PROPRIETARY FUNDS**

**Proprietary Funds-Internal Services Funds** – account for the financing of goods and services provided by one department to other departments within LCPS on a cost reimbursement basis.

**Central Service Fund** – accounts for the financing of goods and services of the fleet management services.

**Self-Insurance Fund** – accounts for the transactions associated with the comprehensive health benefits self-insurance program, the disability self-insurance program, and the workers' compensation self-insurance program.

## LOUDOUN COUNTY PUBLIC SCHOOLS

## **Combining Statement of Net Position Proprietary Funds**

June 30, 2019

		Central Service Fund		Self- Insurance Fund	Int	Total ernal Service Funds
ASSETS		1 unu		Tunu		Turius
Current assets:						
Accounts receivable, net	\$	_	\$	2,150,001	\$	2,150,001
Interfund receivables	*	_	*	97,776,978	*	97,776,978
Inventories		811,994		-		811,994
Deposits		, -		3,785,000		3,785,000
Total current assets		811,994		103,711,979		104,523,973
Noncurrent assets:						
Capital assets:						
Buildings		4,676,410		-		4,676,410
Machinery and equipment		405,677		-		405,677
Accumulated depreciation		(1,771,636)		-		(1,771,636)
Total noncurrent assets		3,310,451		-		3,310,451
Total assets		4,122,445		103,711,979		107,834,424
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows related to other postemployment benefits		272,934		-		272,934
Deferred outflows related to pension		651,000		-		651,000
Total deferred outflows of resources	_	923,934		-		923,934
LIABILITIES						
Current liabilities:						
Accounts payable		432,375		4,532,202		4,964,577
Accrued liabilities		-		1,430,107		1,430,107
Interfund payables		959,212		-		959,212
Claims liabilities		-		16,922,883		16,922,883
Total current liabilities		1,391,587		22,885,192		24,276,779
Noncurrent liabilities:						
Compensated absences		496,873		-		496,873
Claims liabilities		-		150,715		150,715
Net other postemployment benefits liability		660,997		-		660,997
Net pension liability		551,000		-		551,000
Total noncurrent liabilities		1,708,870		150,715		1,859,585
Total liabilities		3,100,457		23,035,907		26,136,364
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows related to other postemployment benefits		40,467		-		40,467
Deferred inflows related to pension		508,000		-		508,000
Total deferred inflows of resources		548,467		-		548,467
NET POSITION						
Invested in capital assets		3,310,451		-		3,310,451
Unrestricted		(1,912,996)		80,676,072		78,763,076
Total net position	\$	1,397,455	\$	80,676,072	\$	82,073,527

Schedule 10

**Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds** 

	S	entral ervice Fund	Self- Insurance Fund	Total Internal Service Funds
OPERATING REVENUES	<u></u>	una	runa	runas
Charges for services	\$ 19,6	79,501 \$	214,438,469	\$ 234,117,970
Use of property		13,486	-	13,486
Total operating revenues	19,6	92,987	214,438,469	234,131,456
OPERATING EXPENSES				
Claims		-	167,379,564	167,379,564
Personnel services	5,2	81,647	7,148,054	12,429,701
Other services and charges	2,8	30,489	9,283,612	12,114,101
Materials and supplies	10,9	22,863	262,930	11,185,793
Depreciation	2	05,893	-	205,893
Total operating expenses	19,2	40,892	184,074,160	203,315,052
Net operating income	4	52,095	30,364,309	30,816,404
Net position at beginning of year	g	45,360	50,311,763	51,257,123
Net position at end of year	\$ 1,3	97,455 \$	80,676,072	\$ 82,073,527

## LOUDOUN COUNTY PUBLIC SCHOOLS

## **Combining Statement of Cash Flows Proprietary Funds**

		Central	Self-	Total
		Service	Insurance	Internal Service
		Fund	Fund	Funds
CACH ELONG EDOM ODED ATINO ACTIVITIES				
CASH FLOWS FROM OPERATING ACTIVITIES	•	40.007.404	040 550 704	Ф 000 0E4 04E
Receipts from customers	\$	19,697,431 \$	212,556,784	
Payments to suppliers for goods and services Claims paid		(13,959,432)	(6,369,713) (168,563,657)	(20,329,145) (168,563,657)
Payments to employees		(6,035,704)	(7,148,054)	(13,183,758)
Payments to interfund services		297,705	(30,475,360)	(30,177,655)
r dynients to intertund services		237,703	(30,473,300)	(30,177,033)
Net cash provided by operating activities	_	-	-	-
Net cash		_	-	-
Cash at beginning of year		-	-	-
Cash at end of year	\$	- \$	-	\$ -
Reconciliation of Net Operating Income to Net Cash Provided by Operating Activities:  NET OPERATING INCOME	\$	452,095 \$	30,364,309	\$ 30,816,404
ADJUSTMENTS NOT AFFECTING CASH				
Depreciation		205,893	-	205,893
(INCREASE) DECREASE IN ASSETS AND INCREASE (DECREASE) IN LIABILITIES			(4.004.00=)	(4.077.044)
Accounts receivable, net		4,444	(1,881,685)	(1,877,241)
Interfund receivables Inventories		(22 542)	(30,475,360)	(30,475,360)
		(33,542)	(4.000.000)	(33,542)
Deposits Assaults payable		(460,220)	(1,066,000)	(1,066,000)
Accounts payable Accrued liabilities		(160,229)	4,103,005	3,942,776
Interfund payables		(12,309)	139,824	127,515 297,705
Claims liabilities		297,705	(1,184,093)	(1,184,093)
Compensated absences		135,322	(1,104,093)	135,322
Net other postemployment benefits liability		(649,000)	-	(649,000)
Net pension liability		(240,379)	-	(240,379)
		·		<u> </u>
Total adjustments		(452,095)	(30,364,309)	(30,816,404)
Net cash provided by operating activities	\$	- \$	_	\$ -

## **FIDUCIARY FUNDS**

**Student Activity Funds** – accounts for monies collected and disbursed at schools in connection with student athletics, classes, clubs, various fund raising activities, and private donations.

Schedule 12

Statement of Fiduciary Net Position Agency Fund - Student Activity Fund For the Fiscal Year Ended June 30, 2019

	Student Activity Fund	
ASSETS		
Cash and cash equivalents	\$ 8,421,148	
Total assets	\$ 8,421,148	<u> </u>
LIABILITIES		
Collections held in trust	\$ 8,421,148	
Total liabilities	\$ 8,421,148	_

## LOUDOUN COUNTY PUBLIC SCHOOLS

**Statement of Changes in Assets and Liabilities Student Activity Fund** 

	Jı	Balance ine 30, 2018	Additions	Deductions	Ju	Balance ine 30, 2019
ASSETS Cash and cash equivalents	\$	7,981,132	\$ 23,039,956	\$ 22,599,940	\$	8,421,148
Total assets	\$	7,981,132	\$ 23,039,956	\$ 22,599,940	\$	8,421,148
LIABILITIES Collections held in trust	\$	7,981,132	\$ 23,039,956	\$ 22,599,940	\$	8,421,148
Total liabilities	\$	7,981,132	\$ 23,039,956	\$ 22,599,940	\$	8,421,148



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## **COMPONENT UNITS**

**The Middleburg Community Charter School** – is a public school which provides the children of Loudoun County a SOL based, academically rigorous, art and music enhanced, integrated curriculum.

**The Hillsboro Charter Academy** – is a public school providing individualized learning plans. Students are encouraged to use higher-order thinking skill and are immersed in hands-on, engineering, and creative-arts based projects that support the rigorous academic program.

## LOUDOUN COUNTY PUBLIC SCHOOLS

Balance Sheet-Governmental Fund Component Unit-Middleburg Community Charter School June 30, 2019

	 Seneral Fund
ASSETS	 
Cash and cash equivalents	\$ 32,811
Total assets	\$ 32,811
LIABILITIES AND FUND BALANCES	
Current liabilities:	
Accounts payable	\$ 6,962
Payroll liabilities	1,151
Due to Primary Government	57,377
Other Liabilities	10,000
Total liabilities	 75,490
Fund balances:	
Unassigned	(42,679)
Total fund balance	 (42,679)
Total liabilities and fund balance	\$ 32,811

Schedule 15

Statement of Revenues, Expenditures and Changes in Fund Balance-Governmental Fund Component Unit-Middleburg Community Charter School

	General Fund
REVENUES	
Revenue from the use of money and property	\$ 5,053
Miscellaneous	1,187
Donations and contributions	131,984
Contributions from Loudoun County Public Schools	2,311,797
Revenue from the Commonwealth	12,500
Total revenues	2,462,521
EXPENDITURES	
Education:	
Instructional	1,920,400
Attendance and health services	31,600
Transportation	121,721
Operation and maintenance	390,419
Food services	5,588
Total expenditures	2,469,728
Deficiency of revenues under expenditures	(7,207)
Fund balances at beginning of year, restated (Note L)	(35,472)
Fund balances at end of year	\$ (42,679)

Schedule 16

Statement of Fiduciary Net Position-Fiduciary Fund Component Unit-Middleburg Community Charter School June 30, 2019

	Agency Fund Student Activity Fund
ASSETS	
Cash and cash equivalents	\$ 9,713
Total assets	\$ 9,713
LIABILITIES	
Amounts held for student activities	\$ 9,713
Total liabilities	\$ 9,713

### LOUDOUN COUNTY PUBLIC SCHOOLS

Statement of Changes in Assets and Liabilities-Fiduciary Fund Component Unit-Middleburg Community Charter School For the Year Ended June 30, 2019

		Agency Fund-Student Activity Fund						
		alance 30, 2018	Δ	dditions	Dec	ductions		alance 30, 2019
	<u> </u>	30, 2010		idditions.		uuutions	Ounc	. 00, 2013
ASSETS								
Cash and cash equivalents	\$	6,625	\$	10,152	\$	7,064	\$	9,713
Total assets	\$	6,625	\$	10,152	\$	7,064	\$	9,713
LIABILITIES								
Amounts held for student activities	\$	6,625	\$	10,152	\$	7,064	\$	9,713
Total liabilities	\$	6,625	\$	10,152	\$	7,064	\$	9,713

## LOUDOUN COUNTY PUBLIC SCHOOLS

Balance Sheet-Governmental Fund Component Unit-Hillsboro Charter Academy June 30, 2019

	 General Fund
ASSETS	
Cash and cash equivalents	\$ 386,757
Accounts receivable	2,455
Due from Primary Government	3,995
Prepaid items	2,835
Total assets	\$ 396,042
LIABILITIES AND FUND BALANCES	
Current liabilities:	
Accounts payable	\$ 4,052
Total liabilities	 4,052
Fund balances:	
Nonspendable	
Prepaid items	2,835
Assigned	
Property and equipment	90,000
Unassigned	299,155
Total fund balance	 391,990
Total liabilities and fund balance	\$ 396,042

Schedule 19

**Statement of Revenues, Expenditures and Changes in Fund Balance-Governmental Fund Component Unit-Hillsboro Charter Academy** 

	 General Fund
REVENUES	
Student fees	\$ 44,469
Miscellaneous	786
Donations and contributions	6,215
Fundraising	57,426
Revenue from the use of money and property	4,042
Contributions from Loudoun County Public Schools	2,324,735
Grants	14,720
Revenue from the Commonwealth	15,000
Total revenues	 2,467,393
EXPENDITURES	
Education:	
Instructional	1,347,812
Administration and health services	268,429
Transportation	83,733
Operation and maintenance	552,375
Fundraising	7,695
Food services	24,862
Total expenditures	 2,284,906
Excess of revenues over expenditures	182,487
Fund balances at beginning of year	209,503
Fund balances at end of year	\$ 391,990



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## STATISTICAL SECTION

Unaudited-See accompanying accountant's report

The Statistical Section provides financial statement users with additional historical perspective, content, and detail to assist in using the information in the financial statements, including the accompanying notes and required supplementary information, to understand and assess Loudoun County Public School's economic condition. This information has not been audited by the independent auditor.





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## STATISTICAL SECTION

Unaudited-See accompanying accountant's report

Information is presented in the following five categories:

Financial Trends – trend information to assist in understanding how LCPS' financial performance has changed over time. (Tables A-D)

Revenue Capacity – information to assist in understanding LCPS' most significant own-source revenue, charges for services. (Tables E-G)

**Debt Capacity** – information to assist in understanding LCPS' debt burden. (Table H)

Demographic Information – demographic and economic indicators to assist in understanding the

environment within which LCPS' financial activities take place. (Tables I-J)

Operating Information – service and infrastructure data to assist in understanding the resources used and services provided in LCPS' operations. (Tables K-Q)

## LOUDOUN COUNTY PUBLIC SCHOOLS Net Position by Component

	Fiscal Year										
Governmental Activities	2019		2018		2017	201	6		2015		
Net investment in capital assets	\$ 1.893.34	1.002 \$	5 1,787,598,402	\$ 1.	,634,288,422	\$ 1.583.	599,591	\$	1,532,224,787		
Restricted	3,88	2,548	2,319,695	,	1,851,696	. , ,	381,400	•	29,406		
Unrestricted	(776,656	,859)	(871,954,719)	(7	718,725,777)	(746,9	910,871)		(821,309,109)		
Total net position, as previously reported, restated	1,120,56	6,691	917,963,378		917,414,341	840,	070,120		710,945,084		
Prior period adjustments/restatements(1)		-	-	(	166,015,606)		-		-		
Total net position	\$ 1,120,56	6,691 \$	917,963,378	\$	751,398,735	\$ 840,	070,120	\$	710,945,084		

<sup>(1)</sup> FY 2017-LCPS restated net position for the implementation of GASB Statement 75 relating to OPEB accounting in the amount of \$166,015,606. FY 2014-LCPS restated net position for the implementation of GASB Statement 68 relating to pension accounting in the amount of \$779,749,733. FY 2014-Net position was also restated for an omission of Due to County of \$3,500,000 relating to FY13.

FY 2011-Net position was restated due to improper timing of the capitalization of school buildings, resulting in \$34,531,174 additional depreciation.

### Table A

			Fiscal Year			
20	014	2013	2012	2011	2010	Governmental Activities
\$ 1,469	9,383,294	\$ 1,345,039,435	\$ 1,296,827,243	\$ 1,270,621,901	\$ 1,186,800,468	Net investment in capital assets
32	2,647,494	45,542,377	12,565,925	69,473,633	95,452,677	Restricted
(87	7,816,066)	(101,134,357)	(69,354,696)	(12,775,272)	8,838,294	Unrestricted
1,414	4,214,722	1,289,447,455	1,240,038,472	1,327,320,262	1,291,091,439	Total net position, as previously reported
(783	3,249,733)	-	-	(34,531,174)	-	Prior period adjustments/restatements(1)
\$ 630	0,964,989	\$ 1,289,447,455	\$ 1,240,038,472	\$ 1,292,789,088	\$ 1,291,091,439	Total net position

# LOUDOUN COUNTY PUBLIC SCHOOLS Changes in Net Position

						Fiscal Year				
Governmental Activities		2019		2018		2017		2016		2015
Expenses										
Instruction:										
Regular	\$	724,655,424	\$	721,595,070	\$	689,981,195	\$	621,120,465	\$	598,844,655
Special	Ψ	200,765,707	Ψ	166,515,819	Ψ	160,599,364	Ψ	145,456,923	Ψ	142,401,177
Adult education		860,694		860,289		774,264		707,242		759,725
Other		2,151,766		1,689,859		1,839,511		1,711,412		1,383,824
Charter Schools		4,011,758		3,771,454		3,269,360		1,435,100		1,378,767
Total instruction		932,445,349		894,432,491		856,463,694		770,431,142		744,768,148
Support Services:		002,110,010		001,102,101		000,100,001		770,101,112		7 1 1,7 00,1 10
Administration		29,635,996		28,549,412		26,693,802		23,030,952		21,995,247
Attendance and health		17,108,962		15,768,881		14,965,974		13,540,598		13,497,921
Pupil transportation		61,840,432		60,653,658		56,126,296		55,634,667		56,085,138
Facilities services		8,021,502		5,181,035		4,249,055		2,340,378		1,823,048
Operation and maintenance		98,185,651		97,125,742		83,989,938		81,867,506		82,258,524
School nutrition services		29,413,042		27,464,983		26,095,594		24,226,030		22,419,261
Total support services		244,205,585		234,743,711		212,120,659		200,640,131		198,079,139
Technology		48,585,046		36,783,840		37,424,763		30,055,892		30,487,363
Interest on long-term debt		467,622		330,571		299,611		301,611		283,289
Total Expenses		1,225,703,602		1,166,290,613		1,106,308,727		1,001,428,776		973,617,939
Program Revenues										
Charges for services:										
Regular instruction		2,870,467		2,760,144		2,594,197		2,506,063		2,319,185
All other instruction		413,003		444,577		312,992		291,785		242,873
School nutrition services		20,608,328		18,808,535		18,633,779		16,454,344		15,786,657
Operating grants and contributions		73,291,582		60,944,366		34,998,883		28,826,012		27,360,795
Capital grants and contributions		191,328,688		195,274,010		112,116,942		106,240,042		141,662,059
Total program revenues		288,512,068		278,231,632		168,656,793		154,318,246		187,371,569
Net (expense)		(937,191,534)		(888,058,981)		(937,651,934)		(847,110,530)		(786,246,370)
General Revenues and Other Changes										
in Net Position										
Grants and contributions not restricted to										
specific purposes:										
Federal Government		377,608		107,774		252,028		225,367		225,392
Commonwealth of Virginia		324,509,718		309,914,527		316,787,568		289,484,886		275,124,246
County of Loudoun, Virginia		807,652,367		737,000,680		692,137,749		679,458,663		610,280,440
Revenue from the use of money and property		1,788,215		1,987,844		1,788,122		1,959,285		1,729,089
Other		5,466,939		5,612,799		4,030,688		5,107,365		5,632,056
Special items		5,405,559		0,012,133		4,000,000		0,107,303		(26,764,758)
Total general revenues and other		-		-		-		-		(20,104,136)
changes in net position		1,139,794,847		1,054,623,624		1,014,996,155		976,235,566		866,226,465
changes in het position		1,100,104,041		1,007,020,024		1,017,000,100		57 5,255,500		300,220,403
Change in Net Position	\$	202,603,313	\$	166,564,643	\$	77,344,221	\$	129,125,036	\$	79,980,095

					Fiscal Year					
	2014		2013		2012		2011		2010	Governmental Activities
										Expenses
										Instruction:
\$	554,392,389	\$	544,209,456	\$	498,166,427	\$	465,240,531	\$	464,661,346	Regular
	129,244,542	Ψ	150,140,769	Ψ	134,924,678	Ψ	124,011,095	Ψ	120,605,745	Special
	736,678		820,681		787,327		760,810		769,910	Adult education
	2,435,818		4,229,954		3,689,350		2,917,550		4,002,410	Other
			-,220,00		-				-,002,110	Charter School
	686,809,427		699,400,860		637,567,782		592,929,986		590,039,411	Total instruction
			,,							Support Services:
	19,754,018		19,821,969		18,052,399		15,074,767		15,824,671	Administration
	12,459,804		11,188,037		10,734,630		10,064,592		9,314,661	Attendance and health
	56,467,025		57,473,572		55,331,621		51,561,510		50,694,334	Pupil transportation
	1,924,504		3,377,440		3,529,974		3,275,504		3,689,902	Facilities services
	73,352,930		77,922,303		73,877,222		68,467,436		67,939,211	Operation and maintenance
	23,401,309		25,892,431		22,892,698		20,986,848		20,000,225	School nutrition services
	187,359,590		195,675,752		184,418,544		169,430,657		167,463,004	Total support services
	23,544,855		22,013,000		20,048,569		19,278,461		13,359,595	Technology
	280,174		296,132		378,606		504,983		703,699	Interest on long-term debt
	897,994,046		917,385,744		842,413,501		782,144,087		771,565,709	Total Expenses
	001,001,010		017,000,711		012,110,001		702,111,007		777,000,700	Total Exponoso
										Program Revenues
										Charges for services:
	221,019		256,118		329,664		281,123		1,260,283	Regular instruction
	2,079,239		2,255,854		2,072,849		1,821,150		923,957	All other instruction
	15,422,559		16,130,468		17,197,025		15,390,731		14,435,361	School nutrition services
	25,269,020		28,188,749		32,446,316		42,960,956		27,462,090	Operating grants and contributions
	148,057,525		112,100,829		14,393,179		56,206,737		43,444,555	Capital grants and contributions
	191,049,362		158,932,018		66,439,033		116,660,697		87,526,246	Total program revenues
(	706,944,684)		(758,453,726)		(775,974,468)		(665,483,390)		(684,039,463)	Net (expense)
										General Revenues and Other Changes
										in Net Position
										Grants and contributions not restricted to
	4.00		000		00		a.= ·			specific purposes:
	1,284,916		309,764		262,340		215,102		17,592,422	Federal Government
	256,765,872		247,085,380		215,824,328		197,840,065		164,606,186	Commonwealth of Virginia
	566,207,402		553,640,610		501,922,225		464,830,655		515,093,801	County of Loudoun, Virginia
	2,026,055 5,427,706		2,166,749 4,660,206		2,468,547 2,746,412		1,968,263 2,326,953		2,225,179 3,804,993	Revenue from the use of money and property Other
	-		-		-		-		-	Special items
										Total general revenues and other
	831,711,951		807,862,709		723,223,852		667,181,038		703,322,581	changes in net position
	124,767,267	\$	49,408,983	\$	(52,750,616)	\$	1,697,648	\$	19,283,118	Change in Net Position

### **Fund Balances of Governmental Funds**

	2019	2018		2017		0040		
				2017		2016		2015
\$	145,621	\$ 180,142	\$	138,578	\$	154,865	\$	201,346
	-	-		-		-		647,714
	-	-		-		-		-
	28,656,119	36,088,162		24,966,285		21,924,835		14,567,565
	11,537,377	77,108		15,491,769		53		140,519
	40,339,117	36,345,412		40,596,632		22,079,753		15,557,144
	319,631	340,730		503,123		408,938		385,874
	3,857,728	2,293,825		1,824,776		3,353,080		429,222
	64,976,165	55,618,817		61,093,398		80,078,810		77,103,392
	14,296,884	11,944,420	)	9,157,093		5,990,189		4,439,211
	-	-		-		-		(170,014)
_	83,450,408	70,197,792		72,578,390		89,831,017		82,187,685
	123,789,525	106,543,204		113,175,022		111,910,770		97,744,829
	123.789.525	\$ 106.543 204	. \$	113.175.022	\$	111.910.770	\$	97,744,829
		28,656,119 11,537,377 40,339,117 319,631 3,857,728 64,976,165 14,296,884 - 83,450,408 123,789,525	28,656,119 36,088,162 11,537,377 77,108 40,339,117 36,345,412 319,631 340,730 3,857,728 2,293,825 64,976,165 55,618,817 14,296,884 11,944,420 	28,656,119 36,088,162 11,537,377 77,108 40,339,117 36,345,412 319,631 340,730 3,857,728 2,293,825 64,976,165 55,618,817 14,296,884 11,944,420 	28,656,119 36,088,162 24,966,285 11,537,377 77,108 15,491,769  40,339,117 36,345,412 40,596,632  319,631 340,730 503,123 3,857,728 2,293,825 1,824,776 64,976,165 55,618,817 61,093,398 14,296,884 11,944,420 9,157,093	28,656,119 36,088,162 24,966,285 11,537,377 77,108 15,491,769  40,339,117 36,345,412 40,596,632  319,631 340,730 503,123 3,857,728 2,293,825 1,824,776 64,976,165 55,618,817 61,093,398 14,296,884 11,944,420 9,157,093	28,656,119 36,088,162 24,966,285 21,924,835 11,537,377 77,108 15,491,769 53  40,339,117 36,345,412 40,596,632 22,079,753  319,631 340,730 503,123 408,938 3,857,728 2,293,825 1,824,776 3,353,080 64,976,165 55,618,817 61,093,398 80,078,810 14,296,884 11,944,420 9,157,093 5,990,189	28,656,119 36,088,162 24,966,285 21,924,835 11,537,377 77,108 15,491,769 53  40,339,117 36,345,412 40,596,632 22,079,753  319,631 340,730 503,123 408,938 3,857,728 2,293,825 1,824,776 3,353,080 64,976,165 55,618,817 61,093,398 80,078,810 14,296,884 11,944,420 9,157,093 5,990,189

<sup>(1)</sup> Fiscal year 2010 restated for comparison purposes to reflect retroactive implementation of GASB Statement No. 54

<sup>(2)</sup> The Grant Fund is treated as a Special Revenue Fund beginning in fiscal year 2014, but was part of the General Fund prior to fiscal year 2014.

		F	Fiscal Year			
2014 (2)	2013		2012	2011	2010 (1)	
						General Fund:
					\$ 5,106,821	Reserved
						Unreserved:
					21,251,835	Designated
					 40,834,609	Undesignated
					 67,193,265	Total General Fund
						All other governmental funds:
					49,544,036	Reserved
						Unreserved:
						Designated:
					59,786,608	Capital Improvements Fund
					1,362,971	School Nutrition Services Fund
					4,871,213	Capital Asset Preservation Fund
					2,817,028	Debt Service Fund
					 118,381,856	Total all other governmental funds
					\$ 185,575,121	Total governmental funds
						General Fund:
\$ 120,733	\$ 357,661	\$	257,478	\$ 373,807	\$ 371,977	Nonspendable
1,760,162	-		139,923	139,733	154,535	Restricted
26,764,758	27,734,254		34,859,396	34,062,781	21,251,835	Committed
13,458,757	15,346,560		6,381,727	9,788,628	4,602,384	Assigned
-	940,166		1,050,478	17,267,996	40,812,534	Unassigned
 42,104,410	44,378,641		42,689,002	61,632,945	 67,193,265	Total General Fund
						All other governmental funds:
460,369	820,962		710,751	762,265	440,129	Nonspendable
32,615,988	45,509,471		12,695,648	69,771,866	95,771,366	Restricted
3,681,948	1,941,931		1,584,871	10,907,154	3,913,563	Committed
2,715,886	2,833,861		4,602,172	16,016,808	18,256,798	Assigned
(169,158)	-		-	-	-	Unassigned
 39,305,033	51,106,225		19,593,442	97,458,093	 118,381,856	Total all other governmental funds
81,409,443 (3,500,000)	95,484,866		62,282,444	159,091,038	185,575,121	Total governmental funds, previously reported Prior period adjustment

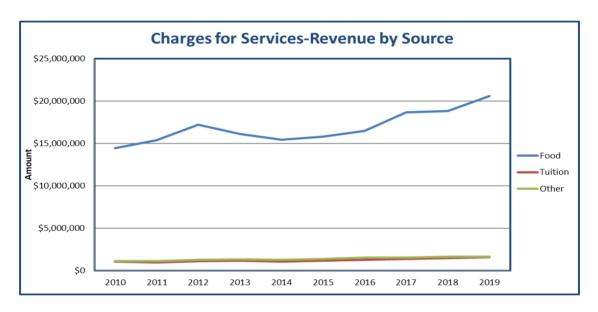
# LOUDOUN COUNTY PUBLIC SCHOOLS Changes in Fund Balances of Governmental Funds

				Fiscal Year		
		2019	2018	2017	2016	2015
Revenues						
Intergovernmental	\$	1,397,720,517	\$ 1,289,031,572	\$ 1,152,913,390	\$ 1,102,620,217	\$ 1,053,666,344
Charges for services		23,844,780	21,966,238	21,540,968	19,252,192	18,348,715
Revenue from the use of money and property		1,845,872	2,032,297	1,873,339	1,958,475	1,717,382
Recovered costs		3,806,670	3,586,291	3,547,551	2,363,494	2,320,500
Other		6,110,291	4,510,548	3,754,591	4,506,263	4,091,304
Total revenues	_	1,433,328,130	1,321,126,946	1,183,629,839	1,130,700,641	 1,080,144,245
Expenditures						
Current:						
Instruction		945,156,960	878,478,022	814,953,656	761,368,922	709,551,487
Support services		245,368,447	231,968,561	206,364,658	199,404,249	190,099,253
Technology		48,466,526	36,074,646	36,366,962	29,539,481	29,484,711
Capital outlay		176,763,324	180,943,640	137,330,180	103,463,999	100,059,392
Debt service:						
Principal		9,990,672	9,992,314	9,972,603	9,214,448	8,738,395
Interest		335,880	301,581	300,748	275,601	 264,102
Total expenditures		1,426,081,809	1,337,758,764	1,205,288,807	 1,103,266,700	 1,038,197,340
Excess (deficiency) of revenues over						
(under) expenditures		7,246,321	(16,631,818)	(21,658,968)	 27,433,941	 41,946,905
Other financing sources (uses)						
Capital leases and installment purchases		10,000,000	10,000,000	10,000,000	10,000,000	10,000,000
Transfers in		0	44,677	23,824,678	-	-
Transfers out		0	(44,677)	(10,901,458)	(23,268,000)	(5,346,761)
Total other financing sources (uses), net		10,000,000	10,000,000	22,923,220	(13,268,000)	4,653,239
Special items		-	-	-	 -	 (26,764,758)
Net change in fund balances	\$	17,246,321	\$ (6,631,818)	\$ 1,264,252	\$ 14,165,941	\$ 19,835,386
Debt coming on a parameters of pageit-l						
Debt service as a percentage of noncapital expenditures		0.83%	0.89%	0.96%	0.95%	0.93%
experiultures		0.83%	0.89%	0.96%	0.95%	0.93%

		Fiscal Year			
2014	2013	2012	2011	2010	
					Revenues
\$ 983,141,375	\$ 941,325,334	\$ 763,402,998	\$ 761,007,710	\$ 768,199,054	Intergovernmental
17,722,817	18,642,425	19,599,523	17,493,004	16,619,601	Charges for services
2,067,086	1,891,239	1,628,008	1,731,045	1,826,239	Revenue from the use of money and property
2,343,701	1,272,925	990,753	777,941	1,643,011	Recovered costs
4,624,365	3,639,900	3,438,034	2,705,833	2,161,982	Other
1,009,899,344	966,771,823	789,059,316	783,715,533	790,449,887	Total revenues
					Expenditures Current:
663,454,627	640,643,449	593,019,659	548,789,942	553,924,417	Instruction
181,309,660	181,711,775	173,163,246	157,287,431	157,707,112	Support services
22,659,717	20,720,834	19,094,197	18,342,289	12,434,855	Technology
154,728,949	90,315,280	96,087,978	82,810,759	129,654,365	Capital outlay
					Debt service:
7,865,235	7,859,917	8,420,767	8,764,638	10,630,454	Principal
294,160	363,146	500,063	648,557	824,868	Interest
1,030,312,348	941,614,401	890,285,910	816,643,616	865,176,071	Total expenditures
					Excess (deficiency) of revenues over
 (20,413,004)	25,157,422	(101,226,594)	(32,928,083)	(74,726,184)	(under) expenditures
					Other financing sources (uses)
10,000,000	9,926,000	7,000,000	8,144,000	6,363,000	Capital leases and installment purchases
-	55,359	-	-	-	Transfers in
(3,662,419)	(1,936,359)	(2,582,000)	(1,700,000)	(2,307,825)	Transfers out
6,337,581	8,045,000	4,418,000	6,444,000	4,055,175	Total other financing sources (uses), net
-	-	-	-	-	Special items
\$ (14,075,423)	\$ 33,202,422	\$ (96,808,594)	\$ (26,484,083)	\$ (70,671,009)	Net change in fund balances
0.93%	0.97%	1.12%	1.28%	1.56%	Debt service as a percentage of noncapital expenditures

**Charges for Services Revenue** by Source (1)

Fiscal	Food		Testing	Driver's ED	Miscellaneous	
Year	Sales	Tuition	Fees (2)	Fees	Fees	Total
						·
2019	\$ 20,608,328 \$	1,589,445 \$	1,380,778 \$	263,616 \$	2,613 \$	23,844,780
2018	18,808,535	1,494,805	1,356,283	278,598	28,017	21,966,238
2017	18,633,779	1,375,894	1,223,442	258,270	49,583	21,540,968
2016	16,454,344	1,268,321	1,174,692	284,332	70,503	19,252,192
2015	15,786,657	1,172,247	1,078,542	288,773	22,496	18,348,715
2014	15,422,559	1,045,638	985,557	255,874	13,189	17,722,817
2013	16,130,453	1,191,128	1,073,836	227,701	19,307	18,642,425
2012	17,197,010	1,138,757	1,058,137	188,173	17,445	19,599,522
2011	15,390,731	981,109	945,699	145,629	29,836	17,493,004
2010	14,435,361	1,081,648	928,704	122,043	51,765	16,619,521



<sup>(1)</sup> LCPS' primary own source revenue is charges for services, which consists of food sales, tuition, testing fees, drivers education fees and miscellaneous fees.

<sup>(2)</sup> LCPS initiated testing fees for AP exams beginning in fiscal year 2010.

	Breakfa	ıst		Lunch	
Fiscal			Stud	ent	
Year	Student	Adult	Elementary	Secondary	Adult
2019	\$2.10	n/a(1)	\$3.05	\$3.15	\$4.10
2018	\$2.10	n/a(1)	\$3.05	\$3.15	\$4.10
2017	\$2.10	n/a(1)	\$3.00	\$3.10	\$4.10
2016	\$2.10	n/a(1)	\$3.00	\$3.10	\$4.10
2015	\$2.10	n/a(1)	\$3.10	\$3.20	\$4.10
2014	\$2.00	\$2.30	\$3.00	\$3.10	\$4.00
2013	\$2.00	\$2.25	\$3.00	\$3.10	\$4.00
2012	\$2.00	\$2.25	\$3.00	\$3.10	\$4.00
2011	\$1.70	\$1.95	\$2.70	\$2.80	\$3.70
2010	\$1.45	\$1.70	\$2.45	\$2.55	\$3.45

Source: LCPS - School Nutrition Services Office

<sup>(1)</sup> Meal price eliminated. Sold a la carte only.

<sup>(2)</sup> Prior year student lunch price corrected

Food Sales - Annual Meals Served

		Students S	Served		
Fiscal		Free & Reduced		Free & Reduced	Adult
 Year	Breakfasts	Breakfasts	Lunches	Lunches	Lunches
					_
2019	309,555	823,845	3,070,371	1,917,563	49,551
2018	286,367	811,561	2,817,858	1,866,394	47,606
2017	236,467	763,087	2,753,158	1,869,432	52,413
2016	220,562	741,029	2,443,532	1,728,039	52,595
2015	161,687	547,787	2,378,468	1,541,255	53,926
2014	155,358	547,787	2,429,268	1,490,766	66,313
2013	184,562	548,712	2,717,735	1,507,780	86,095
2012	207,876	540,122	2,999,644	1,453,241	90,557
2011	208,513	465,932	3,055,697	1,298,501	90,979
2010	190,321	394,550	3,137,934	1,187,122	101,503

Source: LCPS - School Nutrition Services Office

# **LOUDOUN COUNTY PUBLIC SCHOOLS**Ratios of Outstanding Debt by Type

Table H

Fiscal Year		Capital Leases	Total Reporting Entity	Percentage of Personal Income	Debt Per Capita
2019	\$	25,162,921 \$	25,162,921	0.08% \$	61
2018	*	25,153,593	25,153,593	0.08%	62
2017		25,145,907	25,145,907	0.09%	64
2016		25,118,510	25,118,510	0.09%	66
2015		24,332,957	24,332,957	0.09%	66
2014		23,071,352	23,071,352	0.10%	65
2013		20,936,587	20,936,587	0.09%	61
2012		18,870,504	18,870,504	0.08%	57
2011		20,291,271	20,291,271	0.10%	63
2010		20,911,909	20,911,909	0.11%	67

Source: LCPS Comprehensive Annual Financial Reports 2010-2019

Year	Population (1)	Pers Incon		Р	er Capita ersonal come (3)	Unemployment Rate (4)	School Enrollment (5)
2019	412,864	\$ 33,524	,556,800	\$	81,200	2.4%	82,485
2018	402,561	30,473	,867,700		75,700	2.7%	81,235
2017	392,711	28,707	,174,100		73,100	3.2%	79,001
2016	379,807	27,049	094,926		71,218	3.4%	76,263
2015	368,669	25,823	788,774		70,046	3.8%	73,461
2014	354,983	23,988	686,191		67,577	4.5%	70,858
2013	341,187	22,694	735,679		66,517	4.7%	68,289
2012	328,890	22,432	929,120		68,208	4.8%	65,668
2011	320,265	21,150	,941,130		66,042	5.0%	63,220
2010	312,311	19,669	034,469		62,979	5.2%	60,096

<sup>(1) 2010,</sup> U.S. Census Bureau. Other years until 2019 are Loudoun County Department of Planning & Zoning estimates. Beginning in 2019, estimates are provided by the Department of Management and Budget.

<sup>(2)</sup> Loudoun County Department of Management and Budget

<sup>(3)</sup> Through 2017: U.S. Bureau of Economic Analysis, 2018 and 2019 are Department of Management and Budget estimates.

<sup>(4)</sup> Virginia Employment Commission for the month of June. Prior year values reflect updates and revisions to labor force estimates.

<sup>(5)</sup> Loudoun County Public Schools, for the end of September of the given fiscal year.

<sup>(6)</sup> Prior year numbers are adjusted as more current data becomes available

**Principal Employers in the County of Loudoun, Virginia** 

**Current Year and Nine Years Ago** 

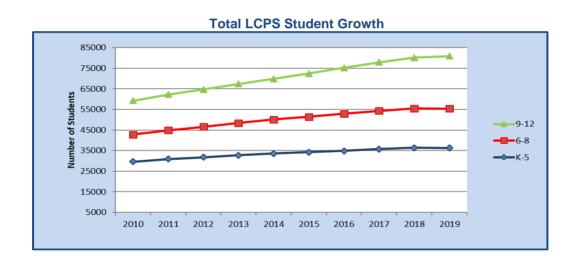
	June 30, 2019		June 30, 2010			
			Percentage of			Percentage of
		Number of	Total County		Number of	<b>Total County</b>
Employer	Rank	Employees (1)	Employment (2)	Rank	Employees (1)	Employment (2)
Loudoun County Public Schools	1	11,577	6.79%	1	9,838	7.54%
County of Loudoun	2	3,952	2.32%	2	3,302	2.53%
United Air Lines, Inc.	3	1,000-5,000	2.05%	5	1,000-5,000	2.68%
U.S. Department of Homeland (Security) Defense	4	1,000-5,000	2.05%	6	1,000-5,000	2.68%
M.C. Dean, Inc.	5	1,000-5,000	2.05%	3	1,000-5,000	2.68%
Orbital ATK, Inc. (formerly Orbital Sciences Corp)	6	1,000-5,000	2.05%	8	1,000-5,000	2.68%
Raytheon Company	7	1,000-5,000	1.61%			
Loudoun Hospital Center	8	1,000-5,000	2.05%	7	1,000-5,000	2.68%
Swissport USA, Inc.	9	1,000-5,000	1.61%		1,000-5,000	2.68%
God Bless America Inc	10	1,000-5,000	2.05%			
America Online				9	1,000-5,000	2.68%
Verizon Business (formerly MCI WorldCom)				4	1,000-5,000	2.68%
Walmart				10	1,000-5,000	2.68%
Totals			24.63%			34.19%

<sup>(1)</sup> Source: Virginia Employment Commission, 1st Quarter 2018 and 2009, Loudoun County Public Schools, and Loudoun County Department of Management and Financial Services

<sup>(2)</sup> Percentages are based on the midpoint of the employment range and average total Loudoun County employment of prior calendar year according to the Virginia Employment Commission.

**Last Ten Fiscal Years** 

				Grades K-12
Fiscal Year	Grades K-5	Grades 6-8	Grades 9-12	Total
2019	36,317	19,541	25,561	81,419
2018	36,383	19,070	24,674	80,127
2017	35,736	18,570	23,592	77,898
2016	34,928	18,021	22,263	75,212
2015	34,274	17,121	21,038	72,433
2014	33,574	16,512	19,782	69,868
2013	32,750	15,623	18,980	67,353
2012	31,785	14,824	18,106	64,715
2011	30,895	13,956	17,392	62,243
2010	29,567	13,237	16,401	59,205

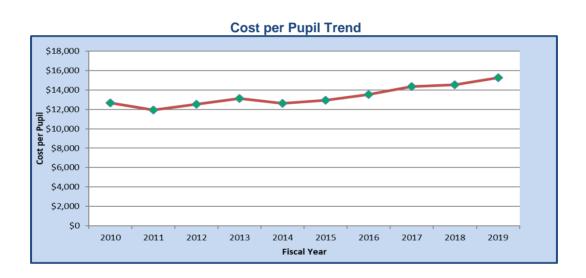


Source: LCPS Department of Planning & Legislative Services

**Cost per Pupil** 

**Last Ten Fiscal Years** 

Fiscal Year	 Cost per Pupil
2019	\$ 15,277
2018	14,548
2017	14,332
2016	13,549
2015	12,951
2014	12,611
2013	13,121
2012	12,514
2011	11,946
2010	12,669



Source: LCPS Budget Office as reported to Commonwealth of Virginia

Table M

**Scholastic Assessment Test (SAT) Scores** 

Comparison of County of Loudoun, VA, Commonwealth of Virginia, and National Averages **Last Ten Fiscal Years** 

#### **Combined SAT Scores**

Evidence-based Reading and Writing and Math (1)				
	Commonwealth	_		
County of	of Virginia	National		
Loudoun	(Public Schools)	(Public Schools)		

			Commonwealth	
	Fiscal Year	County of Loudoun	of Virginia (Public Schools)	National (Public Schools)
_	riodar rodi	Loudoun	(i dano conceio)	(i dollo collocio)
	2019	1180	1113	1039
	2018	1184	1110	1049
	2017	1155	1095	1044

#### **Combined SAT Scores** Critical Reading, Math and Writing

Fiscal Year	County of Loudoun	Commonwealth of Virginia	National
2016	1617	1535	1484
2015	1612	1533	1490
2014	1611	1530	1497
2013	1606	1528	1498
2012	1590	1517	1498
2011	1592	1516	1500
2010	1596	1518	1506

Source: LCPS Research Office

<sup>(1)</sup> The SAT exam was redesigned in March 2016 to include two sections with a maximum total score of 1600. The maximum score for the old SAT exam was 2400; the 2017-2019 scores are not comparable to previous SAT scores.

 $<sup>(2) \ \ \</sup>text{The 2017 \& 2018 State and National scores were adjusted to exclude the private school SAT scores.}$ 

### **Average Class Size - Students per Classroom Teacher**

**Last Ten Fiscal Years** 

		Middle/	
Fiscal Year	Elementary	Intermediate	High
2019	23.0	23.8	24.2
2018	23.0	23.8	24.8
2017	23.0	23.8	24.8
2016	23.0	22.3	24.8
2015	23.0	23.6	26.9
2014	24.0	23.6	27.9
2013	24.0	23.6	27.9
2012	24.0	23.6	27.9
2011	24.0	23.6	27.9
2010	23.0	22.6	26.9

Source: LCPS Budget Office

**Full-Time Equivalent Employees by Function - All Funds** 

**Last Ten Fiscal Years** 

	Fiscal Year					
Function	2019	2018	2017	2016	2015	
School based:						
Instruction	6,754.2	6,474.7	6,210.1	5,927.4	5,632.7	
Bus drivers & attendants	836.5	832.5	852.0	853.5	888.5	
Teacher assistants	1,461.3	1,394.2	1,287.3	1,189.5	1,148.2	
Custodians	591.8	557.8	546.7	536.8	519.7	
Other school support	517.5	492.5	434.8	429.4	418.4	
Administration	364.0	340.0	324.0	299.0	283.5	
Instructional support	241.8	216.4	183.1	176.0	171.1	
Nurses & health clinic specialists	102.7	101.0	100.4	97.9	94.9	
Total school based FTE's	10,869.8	10,409.1	9,938.4	9,509.5	9,157.0	
Non-school based:						
Secretarial/clerical	112.0	115.0	146.0	158.0	157.5	
Other support staff	378.0	374.3	385.3	382.3	372.5	
Administration	217.5	204.5	170.5	152.5	134.5	
Total non-school based FTE's	707.5	693.8	701.8	692.8	664.5	
Total FTE's	11,577.3	11,102.9	10,640.2	10,202.3	9,821.5	

Source: LCPS Budget Office

		Fiscal Year			
2014	2013	2012	2011	2010	Function
					School based:
5,382.4	5,188.6	5,041.3	4,829.5	4,766.6	Instruction
888.5	876.5	899.5	904.5	876.5	Bus drivers & attendants
1,285.7	1,255.6	1,213.3	1,142.7	1,102.8	Teacher assistants
493.0	510.5	494.5	485.0	486.0	Custodians
402.4	394.9	382.4	357.8	343.5	Other school support
291.0	283.0	277.0	266.0	257.0	Administration
199.1	191.1	187.7	154.0	171.5	Instructional support
92.4	90.4	87.8	86.8	77.8	Nurses & health clinic specialists
9,034.5	8,790.6	8,583.5	8,226.3	8,081.7	Total school based FTE's
					Non-school based:
141.5	140.0	144.5	150.2	148.5	Secretarial/clerical
334.2	338.2	324.7	314.3	319.8	Other support staff
128.0	128.0	124.7	142.7	99.8	Administration
603.7	606.2	593.9	607.2	568.1	Total non-school based FTE's
9,638.2	9,396.8	9,177.4	8,833.5	8,649.8	Total FTE's

**Miscellaneous Statistics** 

**Last Ten Fiscal Years** 

	Fiscal Year					
Function	2019	2018	2017	2016	2015	
Attendance percentage	95.4%	95.7%	96.0%	95.9%	96.4%	
Drop-out rate	0.52%	0.55%	0.53%	0.82%	0.66%	
English as a Second Language students served	9,588	8,827	8,530	7,173	6,768	
Financial aid received by graduates	\$63,186,640	\$58,505,588	\$54,768,301	\$59,476,537	\$38,792,416	
Graduates pursuing further education:						
Number of students	5,338	5,167	4,794	4,628	4,665	
Percent of students	92.8%	91.3%	91.2%	92.8%	91.2%	
Percent of staff that is school-based	93.2%	93.8%	93.7%	92.6%	92.6%	
National Merit Scholarship Committee Semifinalists	58	38	32	40	36	
Gifted & Talented students served	8,152	7,336	6,950	7,108	6,099	

Source: LCPS Public Information Office

		Fiscal Year			
2014	2013	2012	2011	2010	Function
96.3%	96.2%	96.4%	96.2%	96.0%	Attendance percentage
0.66%	0.67%	0.30%	0.60%	0.85%	Drop-out rate
5,824	4,563	4,920	4,922	4,880	English as a Second Language students served
\$43,416,413	\$34,931,604	\$28,800,000	\$23,490,561	\$27,706,456	Financial aid received by graduates
					Graduates pursuing further education:
4,222	4,351	4,222	3,649	3,251	Number of students
90.1%	91.3%	90.2%	92.9%	89.5%	Percent of students
93.7%	92.9%	92.9%	93.1%	92.1%	Percent of staff that is school-based
40	14	28	25	20	National Merit Scholarship Committee Semifinalists
6,557	6,554	6,554	6,359	5,959	Gifted & Talented students served

**Capital Assets Statistics** by Function

	Fiscal Year					
Function	2019	2018	2017	2016	2015	
Elementary Schools:						
Buildings	58	57	57	56	56	
Building square footage	4,330,981	4,227,919	4,199,245	4,093,488	4,093,488	
Base Capacity	41,207	39,845	40,655	38,807	38,163	
Middle Schools:						
Buildings	17	16	15	15	15	
Building square footage	2,787,897	2,602,676	2,418,083	2,418,083	2,418,083	
Base Capacity	21,874	20,447	18,918	18,818	16,956	
High Schools:						
Buildings	15	15	15	15	14	
Building square footage	3,766,768	3,766,798	3,766,798	3,766,798	3,463,864	
Base Capacity	26,887	26,101	25,068	25,370	22,212	
Education Centers:						
Buildings	2	2	2	2	2	
Building square footage	361,771	127,071	127,071	127,071	123,771	
School Buses	828	788	800	821	859	

Source: LCPS Construction Division

<sup>(1)</sup> Capacity reporting has been changed in current year to reflect a base capacity calculation for all schools.

	Fiscal Year						
2014	2013	2012	2011	2010	Function		
					Elementary Schools:		
55	53	52	52	51	Buildings		
3,991,121	3,790,826	3,690,349	3,690,349	3,588,208	Building square footage		
35,739	33,945	33,070	33,070	32,318	Base Capacity		
					Middle Schools:		
14	14	14	13	13	Buildings		
2,234,279	2,234,279	2,234,279	2,056,399	2,056,399	Building square footage		
16,696	16,696	16,696	15,346	15,476	Base Capacity		
					High Schools:		
13	13	12	12	10	Buildings		
3,463,864	3,149,764	2,874,190	2,874,190	2,342,849	Building square footage		
22,570	20,523	18,723	18,723	15,118	Base Capacity		
					Education Centers:		
2	2	2	2	2	Buildings		
127,074	124,862	124,862	124,862	124,862	Building square footage		
880	854	854	840	780	School Buses		



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