

**HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD**

**FINANCIAL REPORT**

**YEAR ENDED JUNE 30, 2025**

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# HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

## Board of Directors

Steven Brown  
Chair

Beatrice Dahlen  
Vice Chair

Mary Miller  
Treasurer

Ann Abdulla  
Secretary

## Members of the Board

Virginia Blount-Moore  
Sheriff Karen Bowden  
Madonna Flores  
Cynthia Gaither  
Dr. Diane Griffiths  
Ryan Kotch

Dr. Kristie Norwood  
Gisele Russell  
Dr. Tarita Stonewall  
Dr. Tamara Temoney-Porter  
Hui-Shan Walker

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**Independent Auditors' Report**

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**To the Board of Directors  
Hampton-Newport News Community Services Board  
Hampton, Virginia**

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the business-type activities and the aggregate remaining fund information of Hampton-Newport News Community Services Board, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities and the aggregate remaining fund information of Hampton-Newport News Community Services Board as of June 30, 2025, and the changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Hampton-Newport News Community Services Board, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Change in Accounting Principles***

As described in Note 14 to the financial statements, in 2025, Hampton-Newport News Community Services Board adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

### ***Restatement of Beginning Balances***

As described in Note 15 to the financial statements, in 2025, Hampton-Newport News Community Services Board restated beginning balances to reflect the requirements of GASB Statement No. 101. Accordingly, the beginning balances of net position as of July 1, 2024, have been restated. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Hampton-Newport News Community Services Board's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Authorities, Boards, and Commissions* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Authorities, Boards, and Commissions*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Hampton-Newport News Community Services Board's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Hampton-Newport News Community Services Board's ability to continue as a going concern for a reasonable period of time.

## ***Auditors' Responsibilities for the Audit of the Financial Statements (Continued)***

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules related to pension funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Hampton-Newport News Community Services Board's basic financial statements. The accompanying combining financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2025, on our consideration of Hampton-Newport News Community Services Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Hampton-Newport News Community Services Board's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Hampton-Newport News Community Services Board's internal control over financial reporting and compliance.

*Robinson, Fournier, Cox Associates*

Richmond, Virginia  
December 10, 2025

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## HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

### Management's Discussion and Analysis

The following Management Discussion and Analysis (MD&A) of the Hampton-Newport News Community Services Board (CSB) activities and financial performance provides the reader with an introduction and overview of the financial statements of the CSB and its associated business entities for the fiscal year ended June 30, 2025. While the MD&A primarily focuses on CSB operations, the accompanying financial statements, which follow the MD&A, also include the Hampton-Newport News Community Services Board Property Company, Inc. (Property Company), Share-a-Homes of the Virginia Peninsula, Inc. (SAH), and Peninsula Community Homes, Inc. (PCH) as described below.

This CSB is an extension and agency of the local governments of the City of Hampton and the City of Newport News, Virginia. The CSB has adopted the provisions of Governmental Accounting Standards Board Accounting Standards Codification (ASC) Topic 2100, *Defining the Financial Reporting Entity*. This guidance amended GASB Statement No. 14 to provide additional guidance to determine whether certain organizations for which the CSB should report as a component unit based on the nature and significance of their relationship with the CSB. Generally, it requires reporting as a component unit, any organization that raises and holds economic resources for the direct benefit of the CSB. In the basic financial statements, which follow the MD&A, the operations of the Property Company, SAH, and PCH have been blended with the CSB.

Following the MD&A are the basic financial statements of the CSB together with the notes thereto which are essential to a full understanding of the data contained in the financial statements, certain supplementary information including the Schedule of Expenditures of Federal Awards and the Schedule of Changes in Net Pension Liability (Asset) and Related Ratios and the Schedule of Employer Contributions.

#### Summary of Operations and Changes in Net Assets - Primary Government Unit

##### Summary of Operations and Changes in Net Assets - Primary Government Unit

	2025	2024
<b>Operating Revenues and appropriations</b>	\$ 71,413,379	\$ 67,520,061
<b>Operating Expenses</b>	\$ 68,314,377	\$ 63,207,169
<b>Excess before interest income (expense)</b>	\$ 3,099,002	\$ 4,312,892
<b>Interest income</b>	\$ 45,089	\$ 77,017
<b>Rent of property</b>	\$ -	\$ 182,683
<b>Other</b>	\$ 3,000	\$ -
<b>Gain on disposition of capital assets</b>	\$ 515,338	\$ -
<b>Interest expense</b>	\$ (499,055)	\$ (544,392)
<b>Change in net position</b>	\$ 3,163,374	\$ 4,028,200

The decrease in net position for the year ending June 30, 2025 is \$864K. Operating revenues and appropriations increased by a net change of \$4.4 million. Operating expenses increased by \$5.1 million.

The fluctuation in revenue was largely due to the opening of our Crisis Receiving Center. During fiscal year 2025 we received one-time funding from both the Commonwealth of Virginia and the City of Hampton. In addition, we received the first allotment of ongoing funding for the CRC. This accounted for 70% of the revenue increase. As the fiscal agent for Regional Housing, we received an additional allocation of \$3.8 million to be used on behalf of Region V.

Operating expenses increased by \$5.1 million in fiscal year 2025. In fiscal year 2025 we implemented a 5% Cost of Living increase. This resulted in an increase in personnel expenses. Payroll and benefits continue to be a significant part of the company's operating expenses making up over 60% of the agency budget in fiscal year 2025. In addition, we utilized deferred revenue from prior years for the Crisis Receiving Center final renovations. On behalf of the Region, we paid \$1.9 million in Regional Housing funds.

There was no utilization of the Company's line of credit in fiscal years 2025 or 2024. In fiscal year 2023 the agency diversified the operating reserve to higher yielding Certificates of Deposit to grow the operating reserve with minimum risk. We continue to maintain 5 CDs with interest earned being deposited into our Operating Reserve account.

Uncompensated care was approximately \$4.4 million and \$4.8 million in 2025 and 2024, respectively.

### Statements of Net Assets - Primary Government Unit

A condensed summary of the Primary Government Unit's statements of net position is shown below:

<b>Assets</b>	<b>2025</b>	<b>2024</b>
Current and other assets	\$ 20,508,283	\$ 16,319,747
Restricted Assets	\$ 25,779,336	\$ 26,636,200
Long-Term Lease Receivable	\$ 10,228	\$ 43,088
Capital Assets - net of depreciation	\$ 19,974,300	\$ 21,663,101
Due from other agencies	\$ 471,225	\$ 471,285
Net pension asset	\$ 20,028,887	\$ 18,571,841
<b>Total Assets</b>	<b>\$ 86,772,259</b>	<b>\$ 83,705,262</b>
<b>Deferred outflows of resources</b>		
Pension contributions made subsequent to measurement date	\$ 1,105,173	\$ 113,836
<b>Total deferred outflows of resources</b>	<b>\$ 1,105,173</b>	<b>\$ 113,836</b>
<b>Liabilities</b>		
Current Liabilities	\$ 33,809,181	\$ 31,822,748
Long-term Liabilities	\$ 13,404,425	\$ 12,726,227
<b>Total Liabilities</b>	<b>\$ 47,213,606</b>	<b>\$ 44,548,975</b>
<b>Deferred inflows of resources</b>		
Items related to measurement of net pension asset	\$ 2,935,041	\$ 2,467,826
Lease Related	\$ -	\$ 40,613
<b>Total deferred inflow of resources</b>	<b>\$ 2,935,041</b>	<b>\$ 2,508,439</b>
<b>Net Position</b>		
Net investment in capital assets	\$ 8,947,309	\$ 9,285,997
Restricted	\$ 23,107,337	\$ 21,682,611
Unrestricted	\$ 5,674,139	\$ 5,793,076
<b>Total net position</b>	<b>\$ 37,728,785</b>	<b>\$ 36,761,684</b>

## Changes in the Statement of Net Position Explanations - CSB and Component Units

- **Assets and Liabilities**

- During 2025, current and other assets increased by \$4.1 million, primarily related to cash and cash equivalents. In fiscal year 2025 we also saw an increase in our Accounts Receivable of \$1.6 million. This included increases in reimbursement-based funding. Cash accounts reflecting the Representative Payee balances were added to the CSB financials in fiscal year 2025.
- In FY2023 we introduced a new asset and liability category, Subscription Asset and Liability. This category has been added under the new GASB standard 96 requiring entities to include Subscription-Based IT Arrangements (SBITA) within the financial statements. We accumulated depreciation expense of \$608,636 in FY2025.
- Restricted assets decreased by approximately \$856K. The decrease was based on funding utilization, primarily for renovations for the Crisis Receiving Center and expenses for Regional Housing initiatives.
- Due from other agencies remained constant from 2024 to 2025.
- Net pension asset increased by \$1.5 million from the prior year due to the investment return assumption in 2025. The CSB recognized a decrease in pension expense of \$1.9 million.
- Current liabilities increased by approximately \$1.9 million compared to 2024. There was an increase in Accounts Payable due to the timing of distributions to vendors. We also added the Representation Payee accounts to the CSB financials.
- Long term liabilities increased by approximately \$678K from 2024 to 2025. This included an adjustment for new GASB standard for Compensated Absences.
- Change in Net Position - The increase in net position of approximately \$967K was due to positive results on the operating entities discussed above.

A condensed summary of the **Primary Government Unit's** statements of cash flows is shown below:

	<b>2025</b>	<b>2024</b>
<b>Cash Flows from Operating Activities</b>	\$ (39,510,599)	\$ (33,171,119)
<b>Cash Flows from Non-Capital Activities</b>	\$ 42,799,490	\$ 45,238,570
<b>Cash Flows from Capital Activities</b>	\$ (1,614,286)	\$ (3,534,862)
<b>Cash Flows from Investing Activities</b>	\$ 45,089	\$ 77,017
<b>Net Increase in Cash</b>	\$ 1,719,694	\$ 8,609,606
<b>Cash - Beginning of Year</b>	<u>\$ 32,752,523</u>	<u>\$ 24,142,917</u>
<b>Cash - End of Year</b>	<u>\$ 34,472,217</u>	<u>\$ 32,752,523</u>

Cash flows (use of cash) for operating activities had a 16% change from 2024 to 2025. Payments in this category increased for personnel based on the 5% COLA. There was also a decrease in receipts from customers. We saw a decrease in earned revenue year to year.

Cash flows from Capital Activities decreased by approximately \$1.9 between 2025 and 2024. There were limited capital projects in fiscal year 2025 compared to 2024.

Cash flows used from Non-Capital Activities decreased by approximately \$2.4 million between 2025 and 2024. This included changes in allocation of Regional funds with funding going directly to CSBs and not flowing through the fiscal agent. ARPA - America Rescue Plan Act grants ended during the year.

**CSB Rates and Charges**

Every year during budget development, the program directors along with the program managers evaluate the rates charged for each service and determine where adjustments are warranted. New Medicaid rates are updated as new rates are approved and published. The fee schedule for each applicable service is then included in the budget. The Board of Directors approves the CSB budget submission and rate changes in June of each year.

**Debt**

As of June 30, 2025, the Hampton-Newport News Community Services Board, Hampton-Newport News Property Company, Inc. and Share-A-Homes of the Virginia Peninsula had total long-term debt (including current portion) as follows:

<b>Debt</b>	<b>2025</b>
<b>Hampton-Newport News CSB</b>	\$ 134,000
<b>Hampton-Newport News Property Company, Inc.</b>	\$ 8,367,500
<b>Share-A-Homes of Virginia Peninsula</b>	\$ 777,840
<b>Total Long-Term Debt (including current portion)</b>	<u>\$ 9,279,340</u>

All of the debt is collateralized by properties owned by the indebted entities and assignments of lease payments from the CSB where applicable. The related notes are held by TowneBank, Virginia Housing Development Authority (VHDA) and Federal Housing Authority (FHA). The Primary Government accessed a line of credit with TowneBank for \$5 million of which \$5 million was available at June 30, 2025.

At June 30, 2025 and 2024, the CSB, the Hampton Property Company, Inc., and Share-A-Homes of the Virginia Peninsula were in compliance with required debt service coverage (as defined) for Hampton-Newport News Community Services Board loan agreements with TowneBank.

- **Uncompensated Care** - Services for citizens of Hampton and Newport News who are not covered by insurance or some other third-party payers are provided on an ability to pay basis. Both income and number of dependents are considered when determining the portion of service for which the client is responsible. The reduction in fees based on the ability of the citizen to pay is considered uncompensated. In fiscal year 2025, the CSB provided approximately \$4 million in uncompensated care.

**Financial Statements**

CSB provides behavioral health care services in the areas of mental health, developmental disabilities and substance use disorder services. According to Governmental Accounting Standards Board (GASB) Statement No. 34, community services boards are special purpose governmental entities engaged in business-type activities. Therefore, the appropriate financial reporting model utilized by the CSB is the enterprise fund method of accounting using the accrual basis. On the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when incurred, regardless of when the related cash flows take place.

**Request for Information**

The financial report is designed to provide a general overview of the CSB’s finances for all those interested. Questions concerning any of the information provided in this report or request for additional information should be addressed in writing to the Chief Financial Officer, Financial Services, Hampton-Newport News Community Services Board, 300 Medical Drive, Hampton, Virginia 23666.

*BASIC FINANCIAL STATEMENTS*

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**HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD**

Statement of Net Position  
June 30, 2025

<b>ASSETS</b>	
<b>Current Assets:</b>	
Cash and cash equivalents	\$ 8,692,881
Accounts receivable, less allowance for uncollectibles	11,803,951
Prepaid items	11,451
Total current assets	<u>\$ 20,508,283</u>
<b>Noncurrent Assets:</b>	
Restricted cash and cash equivalents	\$ 25,779,336
Security deposits	10,228
Due from other agencies	471,225
Net pension asset	20,028,887
<b>Capital assets:</b>	
Land and other non-depreciable capital assets	6,200,407
Other capital assets, less accumulated depreciation	12,801,823
Subscription assets, less accumulated depreciation	972,070
Total capital assets	<u>\$ 19,974,300</u>
Total noncurrent assets	<u>\$ 66,263,976</u>
Total assets	<u>\$ 86,772,259</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension related items	<u>\$ 1,105,173</u>
<b>LIABILITIES</b>	
<b>Current Liabilities:</b>	
Accounts payable and accrued expenses	\$ 6,371,550
Wages payable	1,850,510
Other current liabilities	1,033,838
Accrued interest payable	37,128
Due to affiliates	1,676
Compensated absences, current portion	417,080
Notes payable, current portion	801,278
Subscription liabilities, current portion	575,007
<b>Current Liabilities Payable From Restricted Funds:</b>	
Unearned regional revenue	22,585,012
Donation	126,102
Security deposits	10,000
Total current liabilities	<u>\$ 33,809,181</u>
<b>Long-Term Liabilities:</b>	
Compensated absences, less current portion	\$ 3,753,719
Notes payable, less current portion	9,279,340
Subscription liabilities, less current portion	371,366
Total long-term liabilities	<u>\$ 13,404,425</u>
Total liabilities	<u>\$ 47,213,606</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension related items	<u>\$ 2,935,041</u>
<b>NET POSITION</b>	
Net investment in capital assets	\$ 8,947,309
Restricted - security deposit	10,228
Restricted - capital improvement	3,068,222
Restricted - pension net asset	20,028,887
Unrestricted	5,674,139
Total net position	<u>\$ 37,728,785</u>

The accompanying notes to financial statements are an integral part of this statement.

**HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD**

**Statement of Revenues, Expenses and Changes in Net Position  
Year Ended June 30, 2025**

<b>Operating Revenues:</b>	
Net client service revenue - Direct client and third party	\$ 1,591,580
Net client service revenue - Medicaid	24,326,035
Net client service revenue - Other	75,261
Lease income	49,344
Other	1,760,353
	\$ 27,802,573
<b>Operating Expenses:</b>	
Salaries and benefits	\$ 46,278,776
Staff development	245,511
Facility	6,119,964
Supplies	2,926,352
Travel	618,795
Contractual and consulting	4,905,977
Depreciation	1,966,469
Client support	4,943,048
Other	309,485
	\$ 68,314,377
<b>Operating Income (Loss)</b>	<b>\$ (40,511,804)</b>
<b>Nonoperating Revenues (Expenses):</b>	
Other	\$ 3,000
Appropriations:	
Commonwealth of Virginia	34,075,068
Federal government	4,904,218
Local governments	4,631,520
Interest income	45,089
Gain on disposition of capital assets	515,338
Interest expense	(499,055)
	\$ 43,675,178
<b>Change in Net Position</b>	<b>\$ 3,163,374</b>
<b>Net Position, Beginning of Year, as reported</b>	<b>36,761,684</b>
<b>Restatement - GASB 101</b>	<b>(2,196,273)</b>
	<b>34,565,411</b>
<b>Net Position, Beginning of Year, as restated</b>	<b>\$ 34,565,411</b>
<b>Net Position, End of Year</b>	<b>\$ 37,728,785</b>

The accompanying notes to financial statements are an integral part of this statement.

**HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD**

**Statement of Cash Flows  
Year Ended June 30, 2025**

<b>Cash flows from operating activities:</b>	
Receipts from customers	\$ 26,106,306
Lease income	51,819
Payments to suppliers	(17,706,363)
Payments to and for employees	(47,962,361)
	\$ (39,510,599)
<b>Cash flows from noncapital and related financing activities:</b>	
Other	\$ 3,000
Government grants	42,796,515
Donations	(25)
	\$ 42,799,490
<b>Cash flows from capital and related financing activities:</b>	
Purchase of capital assets	\$ (562,330)
Proceeds from sale of assets	800,000
Interest on long-term debt	(501,843)
Principal payments on long-term obligations	(1,350,113)
	\$ (1,614,286)
<b>Cash from investing activities:</b>	
Interest income	\$ 45,089
<b>Net increase (decrease) in cash and cash equivalents</b>	
	\$ 1,719,694
<b>Cash and cash equivalents, beginning of year (including restricted cash of \$20,824,230)</b>	
	32,752,523
<b>Cash and cash equivalents, end of year (including restricted cash of \$25,779,336)</b>	
	\$ 34,472,217
<b>Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:</b>	
Operating income (loss)	\$ (40,511,804)
Adjustments to reconcile operating income (loss) to cash provided by (used for) operating activities:	
Depreciation	1,966,469
Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources:	
Accounts receivable	(1,646,923)
Lease receivable	43,088
Prepaid items	24,717
Net pension asset	(1,457,046)
Deferred outflows of resources	(991,337)
Accounts payable and accrued expenses	2,374,619
Wages payable	220,556
Other accrued liabilities	(38,303)
Due to/from affiliates	1,736
Compensated absences	77,027
Deferred inflows of resources	426,602
	\$ (39,510,599)

The accompanying notes to financial statements are an integral part of this statement.

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Statement of Fiduciary Net Position  
June 30, 2025

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	<u>Private-Purpose Trust Fund</u>	<u>Custodial Fund</u>
<b>ASSETS</b>		
Cash and cash equivalents	\$ <u>363,496</u>	\$ <u>546,264</u>
Total assets	\$ <u>363,496</u>	\$ <u>546,264</u>
<b>NET POSITION</b>		
Restricted for:		
Client and consumer funds	\$ <u>363,496</u>	\$ <u>546,264</u>
Total net position	\$ <u>363,496</u>	\$ <u>546,264</u>

The accompanying notes to financial statements are an integral part of this statement.

**HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD**

**Statement of Changes in Fiduciary Net Position  
Year Ended June 30, 2025**

	Private-Purpose Trust Fund	Custodial Fund
<b>ADDITIONS</b>		
Interest	\$ 5,564	\$ -
Client funds	-	401,973
Total additions	\$ 5,564	\$ 401,973
<b>DEDUCTIONS</b>		
Clients' personal use of funds	\$ 800	\$ 43,749
Total deductions	\$ 800	\$ 43,749
<b>Net increase (decrease) in fiduciary net position</b>	<b>\$ 4,764</b>	<b>\$ 358,224</b>
<b>Net position, beginning</b>	358,732	188,040
<b>Net position, ending</b>	<b>\$ 363,496</b>	<b>\$ 546,264</b>

The accompanying notes to financial statements are an integral part of this statement.

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# HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

## Notes to Financial Statements June 30, 2025

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### NOTE 1—DESCRIPTION OF AGENCY:

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#### ***Financial Reporting Entity***

Hampton-Newport News Community Services Board (CSB) operates as an agent for the Cities of Hampton and Newport News, Virginia in the establishment and operation of community mental health, intellectual and developmental disability and substance abuse programs as provided for in Chapter 10 of Title 37.2 of the Code of Virginia (1950), as amended, relating to the Virginia Department of Behavioral Health and Developmental Services. In addition, the CSB provides a system of community mental health, mental retardation and substance abuse services that relate to, and are integrated with, existing and planned programs. The CSB's Board of Directors is comprised of 15 members appointed by the City Councils of Hampton and Newport News.

In addition to the CSB functioning as a political subdivision of the Commonwealth of Virginia resulting from its creation by the cities of Hampton and Newport News, Virginia, the CSB was also organized as a not for profit entity exempt from taxation under section 501(c) 3 of the U. S. Internal Revenue Code. As a result of its political subdivision status, the CSB is not required to file an annual 990 Information Return with the Internal Revenue Service.

#### ***Component Units***

Following are the descriptions of legally separate component units that are presented as blended component units of the CSB. Detailed information or separately issued financial statements for these component units can be obtained from the CSB's Chief Financial Officer.

***Hampton-Newport News Community Services Board Property Company, Inc.*** (Property Company) was organized as a nonprofit organization, 501(c)3, for the purpose of aiding the CSB in assisting the mentally disabled citizens of the Virginia Peninsula by acquiring real estate for subsequent use by the CSB. The Executive Director and the Chief Financial Officer and Property Management of the CSB serve as President and Secretary/Treasurer of the Property Company Board.

***Share-A-Homes of the Virginia Peninsula, Inc.*** (SAH) was organized in 1981 as a nonprofit organization (501(c)3). The purpose of SAH is to provide low-cost housing and other facilities for persons with mental disabilities for the benefit of the CSB. The houses center on a family-like environment while providing assistance in the education, recreation, health and welfare of the mentally handicapped. The Executive Director and the Chief Financial Officer and Property Management of the CSB serve as President and Secretary/Treasurer of the SAH Board.

***Peninsula Community Homes, Inc.*** (PCH) was structured as a nonprofit organization (501(c)3) and was formed in 1997. It is certified as a Community Housing Development Organization (CHDO) for the cities of Hampton (2003) and Newport News (2001). Working in partnership with the CSB and its other entities, PCH seeks to leverage federal and state grant funds for the purpose of developing and improving low income housing for the disabled which benefits the CSB and its consumers. The entity has a self-appointing board of directors in accordance with the requirements of CHDO and staff is provided by the CSB.

## HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

### Notes to Financial Statements June 30, 2025 (Continued)

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#### NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

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##### *Measurement Focus and Basis of Accounting*

The accompanying financial statements report the financial position and results of operations of the CSB in accordance with generally accepted accounting principles. The CSB is a governmental health care entity and is required to follow the accounting and reporting practices of the Governmental Accounting Standards Board (GASB).

The Board's proprietary funds are prepared on an enterprise fund basis and present the CSB's operating revenues and expenses in a manner similar to a private business, where the costs, including depreciation, of providing services to the public on a continuing basis are financed or recovered primarily through user charges.

An enterprise fund, a proprietary fund type, is accounted for on an economic resources measurement focus. All assets and liabilities, whether current or noncurrent, associated with its activities are included on its statements of net position. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net position. The proprietary fund financial statements are presented on the accrual basis of accounting, whereby revenues are recorded when earned and expenses are recorded when incurred, regardless of when the related cash flows take place.

Fiduciary funds (Trust and Custodial Funds) account for assets held by the Board in a trustee capacity or as a custodian for individuals. These funds include Custodial Funds, which consists of the EIP Fund and Representative Payee Fund, and Private-Purpose Trust Funds, which consists of the Trust Fund for Disabled People Fund. The Board's fiduciary funds are presented in the fund financial statements by type and use the economic resources measurement focus and the accrual basis of accounting.

All significant intercompany transactions and accounts have been eliminated for the combining statements.

##### *Deferred Outflow/Inflow of Resources*

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The CSB has one item that qualifies for reporting in this category. It is comprised of certain items related to pension. For more detailed information on these items, reference the pension note.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The CSB has one item that qualifies for reporting in this category. It is comprised of certain items related to pension. For more detailed information on these items, reference the related notes.

##### *Prepaid Items*

Certain payments to vendors reflect costs applied to future accounting periods and are not recorded as prepaid items. Prepaid items are accounted for using the consumption method and are valued at cost.

## HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

### Notes to Financial Statements June 30, 2025 (Continued)

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#### NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

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##### *Operating and Nonoperating Revenues and Expenses*

Operating revenues and expenses are defined as those items which result from providing services, and include all transactions and events which are not capital and related financing, noncapital or investing activities. Nonoperating revenues consist of grants, investment, and other income. Nonoperating expenses are those defined as capital and noncapital related financing and other expenses.

##### *Client Fees*

The CSB is required to collect the cost of services from third party sources and those individuals who are able to pay. However, the payment of amounts charged is based on individual circumstances and unpaid balances are pursued to the extent of the client's ability to pay. The CSB has established procedures for granting financial assistance in cases of hardship. The granting of financial assistance results in a substantial reduction and/or elimination of charges to individual clients. Because the CSB does not pursue the collection of amounts determined to qualify for financial assistance, they are not reported as revenue.

Net client service revenue is reported at the estimated net realized amounts from clients, third party payers, and others for services rendered. Revenue under third party payer agreements is subject to audit and retroactive adjustment. Retroactive adjustments are reported in operations in the year of settlement. A significant majority of fees billed and collected result from Medicaid billings.

Account balances in arrears for greater than 150 days are deemed uncollectible.

##### *Net Position*

For the CSB, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

## HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

### Notes to Financial Statements June 30, 2025 (Continued)

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#### NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

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##### *Net Position (Continued)*

Sometimes the CSB will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the CSB's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

##### *Pensions*

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the CSB's Retirement Plan and the additions to/deductions from the CSB's Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

##### *Budgets and Budgetary Accounting*

The CSB's annual budget is a management tool that assists users in analyzing financial activity for its fiscal year ending June 30. The CSB's largest funding source is fee-for-service payments, primarily from Medicaid and other insurers. Federal, state and local appropriations are also significant revenue sources that have periods that may or may not coincide with the CSB's fiscal year. These appropriations normally are for a twelve-month period; however, they can be awarded for periods shorter or longer than twelve months. Because of the CSB's dependency on uncertain fee revenues and on federal, state, and local budgetary decisions, revenue estimates are based upon the best available information as to potential sources of funding. The CSB's annual budget differs from that of a local government due to the uncertain nature of fee-for-service payments from other payers. The resultant annual budget is subject to constant change within the fiscal year due to:

- The extent to which fee revenues are realized;
- Increases/decreases in actual appropriation from those estimated;
- Unanticipated appropriations not included in the budget; and
- Expected appropriations that fail to materialize.

The Board of Directors formally approves the annual budget but greater emphasis is placed on complying with the fee-for-service, insurance reimbursements and appropriations. As a result, the CSB also conducts a mid-year budget review process based on actual revenues and expenditures.

##### *Cash and Cash Equivalents*

Cash and cash equivalents include cash on hand, amounts in demand deposits and short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the CSB considers their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

## HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

### Notes to Financial Statements June 30, 2025 (Continued)

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#### NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

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##### *Accounts Receivable*

Accounts receivable are stated at net realizable value. Receivables related to the provision of services are reported net of contractual allowances and an allowance for doubtful accounts. The CSB evaluates its accounts receivable using historical data and, in certain cases, specific account analysis. At June 30, 2025 the allowance for doubtful accounts was \$1,257,099.

##### *Capital Assets*

Land and construction in progress are not depreciated. The other tangible and intangible property, plant equipment, lease assets, subscription assets, and infrastructure of the primary government, as well as the component units, are depreciated/amortized using the straight-line method over the following estimated useful lives (or life of associated contract for lease and subscription asset):

Buildings and improvements	30 years
Office furniture and equipment	3 - 5 years
Vehicles	5 years
Leasehold improvements	5 - 15 years
Subscription assets	2 - 5 years
Intangibles	5 years

##### *Leases and Subscription-Based IT Arrangements*

The CSB has various lease assets and subscription-based IT arrangements (SBITAs) requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases. A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

##### *Lessor*

The CSB recognizes lease receivable and deferred inflows of resources in the basic financial statements. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives). Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

## HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

### Notes to Financial Statements June 30, 2025 (Continued)

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#### NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

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##### *Leases and Subscription-Based IT Arrangements (Continued)*

###### *Subscriptions*

The CSB recognizes intangible right-to-use subscription assets (subscription assets) and corresponding subscription liabilities with an initial value of \$5,000, in the aggregate, in the financial statements. At the commencement of the subscription, the subscription liability is measured at the present value of payments expected to be made during the subscription liability term (less any contract incentives). Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is measured at the initial amount of the subscription liability, adjusted for subscription payments made to the SBITA vendor at or before commencement of the subscription term, and capitalizable implementation costs, less any incentives received. Subsequently, the subscription asset is amortized over the shorter of the subscription term or the useful life of the underlying IT asset.

###### *Key Estimates and Judgments*

Lease and subscription-based IT arrangement accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease and subscription payments to present value, (2) lease and subscription term, and (3) lease and subscription payments.

- The CSB uses the interest rate stated in lease or subscription contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the CSB uses its estimated incremental borrowing rate as the discount rate for leases and subscriptions.
- The lease and subscription term includes the noncancellable period of the lease or subscription and certain periods covered by options to extend to reflect how long the lease or subscription is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease or subscription incentives and certain other payments are included in the measurement of the lease receivable, or subscription liability.

The CSB monitors changes in circumstances that would require a remeasurement or modification of its leases and subscriptions. The CSB will remeasure the lease receivable and deferred inflows of resources or the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the lease receivable or subscription liability.

###### *Taxes*

As an agency of the Cities of Hampton and Newport News, which are political subdivisions of the Commonwealth of Virginia, the CSB is exempt from sales and federal and state income taxes.

###### *Use of Estimates*

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements. Such estimates also affect the reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates and assumptions.

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

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NOTE 2–SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

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***Risk Management***

The CSB is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The CSB purchases commercial insurance for all risks of loss noted above.

NOTE 3–DEPOSITS AND INVESTMENTS:

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**Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”), Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

**Investments**

Statutes authorize the Board to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following rates: P-1 by Moody’s Investor Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements and the State Treasurer’s Local Government Investment Pool (LGIP). The Board does not have an investment policy that addresses the various types of risks related to investments.

**Credit Risk of Debt Securities**

The Board’s rated debt investments as of June 30, 2025 were rated by Standard & Poor’s and the ratings are presented below using Standard & Poor’s rating scale.

<b>Board's Rated Debt Investments' Values</b>	
<b>Rated Debt Investments</b>	<b>Fair Quality Ratings</b>
	<b>AAAm</b>
Local Government Investment Pool	\$ <u>12,309</u>

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

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NOTE 3-DEPOSITS AND INVESTMENTS: (CONTINUED)

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Interest Rate Risk

<u>Investment Maturities (in years)</u>		
<u>Investment Type</u>	<u>Fair Value</u>	<u>Less Than 1 Year</u>
Local Government Investment Pool	\$ <u>12,309</u>	\$ <u>12,309</u>

External Investment Pools

The fair value of the positions in the external investment pool (Local Government Investment Pool) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participants.

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HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

NOTE 4–CAPITAL ASSETS:

A summary of changes in capital assets follows:

	<u>Balances</u> <u>July 1, 2024</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balances</u> <u>June 30, 2025</u>
<b>Non-Depreciable Capital Assets</b>				
Land	\$ 5,838,835	\$ -	\$ -	\$ 5,838,835
Construction in progress	347,834	60,539	46,801	361,572
Total not subject to depreciation	<u>\$ 6,186,669</u>	<u>\$ 60,539</u>	<u>\$ 46,801</u>	<u>\$ 6,200,407</u>
<b>Depreciable Capital Assets</b>				
Buildings	\$ 25,978,440	\$ -	\$ 1,290,805	\$ 24,687,635
Furniture/equipment	2,519,283	4,999	33,125	2,491,157
Vehicles	3,609,865	277,381	177,945	3,709,301
Leasehold improvements	6,306,973	266,212	16,660	6,556,525
Subscription assets	2,824,071	-	-	2,824,071
Intangibles	364,742	-	-	364,742
Total depreciable capital assets	<u>\$ 41,603,374</u>	<u>\$ 548,592</u>	<u>\$ 1,518,535</u>	<u>\$ 40,633,431</u>
<b>Accumulated Depreciation</b>				
Buildings	\$ 15,402,628	\$ 854,301	\$ 1,018,302	\$ 15,238,627
Furniture/equipment	2,475,502	12,112	33,125	2,454,489
Vehicles	2,770,090	261,580	177,945	2,853,725
Leasehold improvements	4,044,643	170,174	4,501	4,219,316
Subscription assets	1,243,365	608,636	-	1,852,001
Intangibles	190,714	59,666	-	250,380
Total accumulated depreciation	<u>26,126,942</u>	<u>1,966,469</u>	<u>1,233,873</u>	<u>26,859,538</u>
<b>Net Depreciable Capital Assets</b>	<u>\$ 15,476,432</u>	<u>\$ (1,417,877)</u>	<u>\$ 284,662</u>	<u>\$ 13,773,893</u>
<b>Capital Assets, Net</b>	<u>\$ 21,663,101</u>	<u>\$ (1,357,338)</u>	<u>\$ 331,463</u>	<u>\$ 19,974,300</u>

NOTE 5–LOCAL REVENUES:

Appropriations from local governments consisted of the following:

City of Hampton	\$ 2,345,758
City of Newport News	<u>2,285,762</u>
Total	<u>\$ 4,631,520</u>

**HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD**

**Notes to Financial Statements  
June 30, 2025 (Continued)**

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**NOTE 6–UNEARNED REVENUE:**

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Unearned revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. This represents a liability incurred by the CSB for monies accepted from a grantor using the advance method for payments. The liability is reduced and revenue recorded when expenses are made in accordance with the grantor's requirements. If expenses are not made, the funds may revert to the grantor.

Unearned revenue consisted of the following:

Other Revenue:	
Newport News CRC	\$ 750,000
Hampton Crisis Response	976,154
Sentara	36,766
State Revenue:	
Mental health grants	4,149,355
Developmental services grants	1,492,761
Regional funds	14,563,906
Substance use disorder grants	532,160
Federal Revenue:	
Mental health grants	27,431
Substance use disorder grants	56,479
Total	<u>\$ 22,585,012</u>

**NOTE 7–LINE OF CREDIT:**

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The CSB has a working capital line of credit of \$5,000,000 with Towne Bank. Advances on the line-of-credit are collateralized by a general blanket assignment of all accounts, contracts or other receivables and proceeds. Interest on advances is payable at the monthly London Interbank Offered Rate (LIBOR) plus 2.750 percentage points, with a floor of 3.25%. At June 30, 2025, the CSB outstanding balance against this line of credit was \$0 and the interest rate was 7.12753%. There were no draws or advances during the year.

**HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD**

**Notes to Financial Statements  
June 30, 2025 (Continued)**

**NOTE 8—LONG-TERM OBLIGATIONS:**

The following is a summary of changes in long-term debt obligation transactions for the year ended June 30, 2025:

	Beginning Balance	Increases/ Issuances	Decreases/ Retirements	Ending Balance
Compensated Absences	\$ 3,803,234	\$ 747,888	\$ 380,323	\$ 4,170,799
Direct Borrowings and Placements	10,839,348	-	758,730	10,080,618
Subscription Liabilities	1,537,756	-	591,383	946,373
<b>Total</b>	<b>\$ 16,180,338</b>	<b>\$ 747,888</b>	<b>\$ 1,730,436</b>	<b>\$ 15,197,790</b>

Details of CSB’s long-term obligations at June 30, 2025 are as follows:

	Interest Rates	Issue Date	Maturity Date	Original Amount	Payment Frequency	Balance at 6/30/2025	Due Within One Year
Direct Borrowings and Placements:							
TowneBank	5.50%	8/8/2012	8/8/2037	\$ 300,000	Monthly	\$ 146,000	\$ 12,000
TowneBank	(A)	7/23/2015	8/1/2035	14,000,000	Monthly	8,463,883	674,328
TowneBank	(B)	7/23/2015	8/1/2035	1,030,000	Monthly	626,305	48,360
TowneBank	(C)	7/23/2015	8/1/2035	1,366,000	Monthly	844,431	66,590
<b>Total Direct Borrowings and Placements</b>						<b>\$ 10,080,619</b>	<b>\$ 801,278</b>
Subscription Liabilities:							
Relias	0.71%	7/1/2022	2/28/2026	\$ 174,274	Monthly	\$ 25,146	\$ 25,146
Avatar	1.56%	7/1/2022	2/28/2027	2,618,496	Monthly	921,227	549,861
<b>Total Subscription Liabilities</b>						<b>\$ 946,373</b>	<b>\$ 575,007</b>
Other Long-term Obligations:							
Compensated Absences	N/A	N/A	N/A	N/A	N/A	\$ 4,170,799	\$ 417,080
<b>Total Long-term Obligations</b>						<b>\$ 15,197,791</b>	<b>\$ 1,793,365</b>

(A) Initially 3.18%. The interest rate on the bond reset on August 1, 2022 to 4.386%. The interest rate resets on August 1, 2027 and every 5 years thereafter.

(B) Initially 3.55%. The interest rate on the bond reset on August 1, 2022 to 5.054%. The interest rate resets on August 1, 2027 and every 5 years thereafter.

(C) Initially 3.55%. The interest rate on the bond reset on August 1, 2022 to 5.05345%. The interest rate resets on August 1, 2027 and every 5 years thereafter.

In the event of default for the notes payable from direct borrowings and placements, at the discretion of the lender, all amounts owed under the note at the time of default, including principal, interest and all other fees and charges, if applicable, will become immediately due and payable.

The CSB’s \$300,000 note payable issued August 8, 2012 is secured by 1<sup>st</sup> Deed of Trust on property and improvements located at 301 Bowman Lane in Newport News, Virginia.

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

**NOTE 8—LONG-TERM OBLIGATIONS: (CONTINUED)**

Future principal maturities of long-term notes payable are as follows:

	Notes Payable From Direct Borrowings and Placements		Subscription Liabilities	
	Principal	Interest	Principal	Interest
2026	\$ 801,278	\$ 438,278	\$ 575,007	\$ 10,518
2027	835,636	403,020	371,366	2,176
2028	873,326	364,430	-	-
2029	912,746	324,110	-	-
2030	953,975	281,980	-	-
2031-2035	5,457,695	708,583	-	-
2036-2038	245,962	3,462	-	-
Total	\$ 10,080,618	\$ 2,523,863	\$ 946,373	\$ 12,694

Debt Coverage

The terms of the 2015A and 2015B Loan Agreements with TowneBank call for a debt service coverage ratio of 1.15:1 (as defined) based on annual amounts at June 30, 2025. The CSB met the debt service coverage ratio for the year ended June 30, 2025.

**NOTE 9—LEASE RECEIVABLE:**

The following is a summary of lease receivable transactions of the CSB for the year ended June 30, 2025:

	Beginning Balance	Increases/ Issuances	Decreases/ Retirements	Ending Balance	Interest Revenue
Lease receivable	\$ 43,088	\$ -	\$ 43,088	\$ -	\$ 54

## HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

### Notes to Financial Statements June 30, 2025 (Continued)

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#### NOTE 10—PENSION PLAN:

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##### *Plan Description*

All full-time, salaried permanent employees of the CSB are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

##### *Benefit Structures*

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

##### *Average Final Compensation and Service Retirement Multiplier*

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, and 1.85% for sheriffs and regional jail superintendents. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, and 1.85% for sheriffs and regional jail superintendents. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%.

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

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NOTE 10—PENSION PLAN: (CONTINUED)

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*Average Final Compensation and Service Retirement Multiplier (Continued)*

For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

*Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits*

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

*Employees Covered by Benefit Terms*

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	251
Inactive members:	
Vested inactive members	216
Non-vested inactive members	482
Long-term disability	1
Inactive members active elsewhere in VRS	<u>287</u>
Total inactive members	986
Active members	<u>496</u>
Total covered employees	<u><u>1,733</u></u>

*Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The CSB's contractually required employer contribution rate for the year ended June 30, 2025 was 0.15% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the CSB were \$46,380 and \$113,836 for the years ended June 30, 2025 and June 30, 2024, respectively.

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

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NOTE 10—PENSION PLAN: (CONTINUED)

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*Contributions (Continued)*

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$176,289 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$114,997 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$1,501,743 for the year ended June 30, 2025.

*Net Pension Asset*

The net pension asset (NPA) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For CSB, the net pension asset was measured as of June 30, 2024. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2023, rolled forward to the measurement date of June 30, 2024.

*Actuarial Assumptions - General Employees*

The total pension liability for General Employees in the CSB's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

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NOTE 10–PENSION PLAN: (CONTINUED)

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*Actuarial Assumptions - General Employees (Continued)*

Mortality rates:

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non- Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

NOTE 10–PENSION PLAN: (CONTINUED)

*Long-Term Expected Rate of Return*

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

\* The above allocation provides a one-year expected return of 7.07% (includes 2.5% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\* On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

NOTE 10—PENSION PLAN: (CONTINUED)

*Discount Rate*

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate was 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. From July 1, 2024, on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

*Changes in Net Pension Asset*

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Asset (a) - (b)
Balances at June 30, 2023	\$ 84,547,741	\$ 103,119,582	\$ (18,571,841)
Changes for the year:			
Service cost	\$ 2,095,297	\$ -	\$ 2,095,297
Interest	5,731,716	-	5,731,716
Differences between expected and actual experience	2,096,826	-	2,096,826
Contributions - employer	-	195,347	(195,347)
Contributions - employee	-	1,284,528	(1,284,528)
Net investment income	-	9,964,627	(9,964,627)
Benefit payments, including refunds of employee contributions	(3,457,446)	(3,457,446)	-
Administrative expenses	-	(65,696)	65,696
Other changes	-	2,079	(2,079)
Net changes	\$ 6,466,393	\$ 7,923,439	\$ (1,457,046)
Balances at June 30, 2024	\$ 91,014,134	\$ 111,043,021	\$ (20,028,887)

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

NOTE 10-PENSION PLAN: (CONTINUED)

*Sensitivity of the Net Pension Asset to Changes in the Discount Rate*

The following presents the net pension asset of the CSB using the discount rate of 6.75%, as well as what the CSB's net pension asset would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
Net Pension Asset	\$ (8,204,532)	\$ (20,028,887)	\$ (29,576,546)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

For the year ended June 30, 2025, the CSB recognized pension expense of (\$1,853,277). At June 30, 2025, the CSB reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,058,793	\$ 66,517
Net difference between projected and actual earnings on pension plan investments	-	2,868,524
Employer contributions subsequent to the measurement date	46,380	-
Total	\$ 1,105,173	\$ 2,935,041

\$46,380 reported as deferred outflows of resources related to pensions resulting from the CSB's contributions subsequent to the measurement date will be recognized as a component of the Net Pension Asset in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2026	\$ (1,519,090)
2027	822,622
2028	(565,191)
2029	(614,589)
2030	-
Thereafter	-

## HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

### Notes to Financial Statements June 30, 2025 (Continued)

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#### NOTE 10–PENSION PLAN: (CONTINUED)

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##### *Pension Plan Data*

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

#### NOTE 11–COMPENSATED ABSENCES:

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The CSB recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent year, and (3) is more than likely not to be used as time off or settled during or upon separation from employment. Based on the criteria listed, three types of leave qualify for liability recognition for compensated absences - vacation, compensatory, and sick leave. The liability for compensated absences is reported as incurred in the financial statements and includes salary-related benefits, where applicable.

Each employee earns vacation, compensatory leave, overtime leave and sick leave in accordance with the CSB’s policy. At termination or retirement, employees will be paid for all vacation and overtime leave up to 160 hours. Compensatory leave has been combined with the employees’ vacation balances. Sick leave is not eligible to be paid out upon termination of employment but is allowed to be carried over without limitations. At June 30, 2025, the CSB has accruals of \$4,170,799 for compensated absences. The amount of annual and sick leave recognized as expense is the amount earned during the year. At June 30, 2025, this amount was reflected in the statement of net position under current liabilities in the amount of \$417,080 and under long term liabilities - compensated absences of \$3,753,719.

#### NOTE 12–TRUST FUND FOR DISABLED PEOPLE:

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On May 18, 1995, the CSB established Hampton-Newport News Community Services Board Trust for Disabled People (Trust). The CSB, as Trustee, is responsible for administering the Trust, which is available to any beneficiary, as defined in the Trust. Under the Trust, beneficiaries may elect to contribute cash or property for the Trustee to hold, retain, invest, reinvest or manage.

The Trustee, in its sole discretion, may make any payment under the Trust either (a) directly to a beneficiary, (b) in any form allowed by law, (c) to any person deemed suitable by the Trustee, or (d) by direct payment of a beneficiary’s expenses. As part of its fiduciary responsibility, the CSB has an obligation of due care in administering the Trust, and, in the opinion of the CSB’s legal counsel, the CSB has acted in a prudent manner. The asset and liability for the Trust is recorded in the CSB’s statement of fiduciary net position. Additions and deductions for the Trust are recorded in the CSB’s statement of changes in fiduciary net position.

## HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

### Notes to Financial Statements June 30, 2025 (Continued)

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#### NOTE 13—COMMITMENTS AND CONTINGENCIES:

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##### Self-Insurance

The CSB provides self-insured medical, dental and vision benefit plans for its employees. The medical plan pays all claims up to \$175,000 per covered person per year. Any claims exceeding \$175,000 per covered person per year are paid by specific stop-loss insurance provided by a third-party insurance company. Aggregate claims in excess of 125% of expected claims, as determined by the reinsurance underwriter, are also paid by a third-party insurance company. All premiums paid by the CSB related to the plan are recorded as expenses.

Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These liabilities include an estimate of claims that have been incurred but not reported. At June 30, 2025, the amount of these liabilities were approximately \$387,686. These liabilities are the CSB's best estimate as calculated by the CSB's Third Party Administrator.

The changes in estimated claims liability reported as accrued liabilities for the last three fiscal years are summarized below:

<u>Fiscal Year</u>	<u>Estimated Claims Liability Beginning of Fiscal Year</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Estimated Claims Liability End of Fiscal Year</u>
2025	\$ 220,434	\$ 5,200,894	\$ 5,033,642	\$ 387,686
2024	332,239	5,048,943	5,160,748	220,434
2023	169,478	5,671,522	5,508,761	332,239

##### Health Reimbursement Arrangement

The CSB implemented a Health Reimbursement Arrangement (HRA) on January 1, 2018. The HRA is an IRS approved employer funded health benefit plan that reimburses employees for out-of-pocket medical expenses.

The CSB elected to contribute \$1,500 for employee only and \$2,500 for family coverage to help offset the cost of the health insurance deductible. As of June 30, 2025, the estimated liability was \$1,499,908.

##### Reserve Funds

The CSB has accrued reserves to cover potential paybacks for possible overpayments on cost reimbursed facilities.

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

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**NOTE 13—COMMITMENTS AND CONTINGENCIES: (CONTINUED)**

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**Federally Assisted Grant Programs**

Federal programs in which the CSB participate were audited in accordance with the provisions of Title 2 U.S. Code of Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Pursuant to the provisions of the Uniform Guidance all major programs and certain other programs were tested for compliance with applicable grant requirements.

While no matters of noncompliance were disclosed by the audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

**NOTE 14—CHANGE IN ACCOUNTING PRINCIPLE:**

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During the year ended June 30, 2025, the CSB implemented GASB Statement No. 101, *Compensated Absences*. This Statement establishes recognition and measurement guidance for compensated absences that are attributable to services already rendered and that are expected to be paid or settled. Implementation of this Statement required the recognition of a liability for certain leave benefits previously unrecorded or measured differently under prior standards.

The adoption of GASB 101 resulted in a restatement of beginning net position as shown in Note 15 below.

**NOTE 15—RESTATEMENT:**

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The beginning net position as of July 1, 2024, has been restated to reflect the cumulative effect of implementing GASB Statement No. 101, *Compensated Absences*.

The impact of this adjustment on beginning net position is as follows:

	<u>Amount</u>
Net position, June 30, 2024, as previously stated	\$ 25,527,623
<b>Restatement:</b>	
Implementation of GASB 101	<u>(2,196,273)</u>
Net position, July 1, 2024, as restated	<u>\$ 23,331,350</u>

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Financial Statements  
June 30, 2025 (Continued)

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**NOTE 16—UPCOMING PRONOUNCEMENTS:**

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Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital asset note disclosures by major class of underlying asset. It also requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Implementation Guide No. 2025-1, *Implementation Guidance Update—2025*, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

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*REQUIRED SUPPLEMENTARY INFORMATION*

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios

Pension Plan

For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021
<b>Total pension liability</b>				
Service cost	\$ 2,095,297	\$ 2,159,436	\$ 2,030,652	\$ 2,296,223
Interest	5,731,716	5,551,294	5,350,208	4,875,757
Differences between expected and actual experience	2,096,826	(1,544,667)	(1,361,778)	(2,037,229)
Changes in assumptions	-	-	-	2,625,991
Benefit payments	(3,457,446)	(3,400,551)	(2,937,082)	(2,587,900)
<b>Net change in total pension liability</b>	<u>\$ 6,466,393</u>	<u>\$ 2,765,512</u>	<u>\$ 3,082,000</u>	<u>\$ 5,172,842</u>
<b>Total pension liability - beginning</b>	84,547,741	81,782,229	78,700,229	73,527,387
<b>Total pension liability - ending (a)</b>	<u>\$ 91,014,134</u>	<u>\$ 84,547,741</u>	<u>\$ 81,782,229</u>	<u>\$ 78,700,229</u>
<b>Plan fiduciary net position</b>				
Contributions - employer	\$ 195,347	\$ 190,395	\$ 358,127	\$ 368,339
Contributions - employee	1,284,528	1,185,622	1,145,202	1,171,688
Net investment income	9,964,627	6,354,995	(105,348)	21,807,760
Benefit payments	(3,457,446)	(3,400,551)	(2,937,082)	(2,587,900)
Administrator charges	(65,696)	(63,448)	(62,502)	(53,802)
Other	2,079	2,553	2,323	2,061
<b>Net change in plan fiduciary net position</b>	<u>\$ 7,923,439</u>	<u>\$ 4,269,566</u>	<u>\$ (1,599,280)</u>	<u>\$ 20,708,146</u>
<b>Plan fiduciary net position - beginning</b>	103,119,582	98,850,016	100,449,296	79,741,150
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 111,043,021</u>	<u>\$ 103,119,582</u>	<u>\$ 98,850,016</u>	<u>\$ 100,449,296</u>
<b>CSB's net pension asset - ending (a) - (b)</b>	\$ (20,028,887)	\$ (18,571,841)	\$ (17,067,787)	\$ (21,749,067)
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	122.01%	121.97%	120.87%	127.64%
<b>Covered payroll</b>	\$ 28,876,631	\$ 26,408,798	\$ 25,228,573	\$ 25,507,751
<b>CSB's net pension asset as a percentage of covered payroll</b>	-69.36%	-70.32%	-67.65%	-85.26%

	2020	2019	2018	2017	2016	2015
\$	2,314,211	\$ 2,219,023	\$ 2,416,756	\$ 2,568,823	\$ 2,609,101	\$ 2,686,402
	4,502,316	4,231,829	3,980,116	3,781,978	3,497,615	3,342,042
	1,151,187	(225,965)	(589,691)	(680,916)	(506,031)	(2,441,434)
	-	2,206,860	-	(847,841)	-	-
	(2,282,606)	(2,088,328)	(2,334,248)	(1,648,737)	(1,427,980)	(1,301,091)
\$	5,685,108	\$ 6,343,419	\$ 3,472,933	\$ 3,173,307	\$ 4,172,705	\$ 2,285,919
	67,842,279	61,498,860	58,025,927	54,852,620	50,679,915	48,393,996
\$	<u>73,527,387</u>	<u>67,842,279</u>	<u>61,498,860</u>	<u>58,025,927</u>	<u>54,852,620</u>	<u>50,679,915</u>
\$	323,845	\$ 318,792	\$ 588,176	\$ 637,150	\$ 1,291,789	\$ 1,269,061
	1,256,361	1,275,333	1,291,429	1,378,082	1,385,675	1,320,251
	1,511,475	4,998,249	5,164,976	7,617,894	1,101,066	2,599,385
	(2,282,606)	(2,088,328)	(2,334,248)	(1,648,737)	(1,427,980)	(1,301,091)
	(50,946)	(48,605)	(44,048)	(42,765)	(35,986)	(33,780)
	(1,798)	(3,153)	(4,626)	(6,828)	(452)	(557)
\$	756,331	\$ 4,452,288	\$ 4,661,659	\$ 7,934,796	\$ 2,314,112	\$ 3,853,269
	78,984,819	74,532,531	69,870,872	61,936,076	59,621,964	55,768,695
\$	<u>79,741,150</u>	<u>78,984,819</u>	<u>74,532,531</u>	<u>69,870,872</u>	<u>61,936,076</u>	<u>59,621,964</u>
\$	(6,213,763)	\$ (11,142,540)	\$ (13,033,671)	\$ (11,844,945)	\$ (7,083,456)	\$ (8,942,049)
	108.45%	116.42%	121.19%	120.41%	112.91%	117.64%
\$	27,452,989	\$ 27,564,448	\$ 27,587,321	\$ 28,578,128	\$ 27,935,037	\$ 27,294,419
	-22.63%	-40.42%	-47.25%	-41.45%	-25.36%	-32.76%

**HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD**

**Schedule of Employer Contributions  
Pension Plan**

**For the Measurement Dates of June 30, 2016 through June 30, 2025**

<u>Date</u>	<u>Contractually Required Contribution*</u> <u>(1)</u>	<u>Contributions in Relation to Contractually Required Contribution*</u> <u>(2)</u>	<u>Contribution Deficiency (Excess)</u> <u>(3)</u>	<u>Employer's Covered Payroll</u> <u>(4)</u>	<u>Contributions as a % of Covered Employee Payroll</u> <u>(5)</u>
2025	\$ 46,380	\$ 46,380	\$ -	\$ 30,920,094	0.15%
2024	113,836	113,836	-	28,876,631	0.39%
2023	123,572	123,572	-	26,408,798	0.47%
2022	332,468	332,468	-	25,228,573	1.32%
2021	350,500	350,500	-	25,507,751	1.37%
2020	301,482	301,482	-	27,452,989	1.10%
2019	330,777	330,777	-	27,564,448	1.20%
2018	587,431	587,431	-	27,587,321	2.13%
2017	743,031	743,031	-	28,578,128	2.60%
2016	1,366,023	1,366,023	-	27,935,037	4.89%

\* Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Required Supplementary Information  
Pension Plan  
Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

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*OTHER SUPPLEMENTARY INFORMATION*

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*COMBINING FINANCIAL STATEMENTS*

**HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD**  
**Combining Statement of Net Position**  
**June 30, 2025**

	<b>Hampton- Newport News Community Services Board</b>	<b>Hampton- Newport News Community Services Board Property Company, Inc.</b>
<b>ASSETS</b>		
<b>Current Assets:</b>		
Cash and cash equivalents	\$ 5,786,826	\$ 2,567,427
Accounts receivable, less allowance for uncollectibles	11,803,151	-
Prepaid items	11,451	-
Total current assets	<u>\$ 17,601,428</u>	<u>\$ 2,567,427</u>
<b>Noncurrent Assets:</b>		
Restricted cash and cash equivalents	\$ 22,711,114	\$ 2,682,647
Security deposits	10,228	-
Due from other agencies	-	470,000
Net pension asset	20,028,887	-
<b>Capital assets:</b>		
Land and other non-depreciable capital assets	694,315	5,215,056
Other capital assets, less accumulated depreciation	2,454,518	8,880,550
Subscription assets, less accumulated depreciation	972,070	-
Total capital assets	<u>\$ 4,120,903</u>	<u>\$ 14,095,606</u>
Total noncurrent assets	<u>\$ 46,871,132</u>	<u>\$ 17,248,253</u>
Total assets	<u>\$ 64,472,560</u>	<u>\$ 19,815,680</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pension related items	\$ 1,105,173	\$ -
<b>LIABILITIES</b>		
<b>Current Liabilities:</b>		
Accounts payable and accrued expenses	\$ 6,120,436	\$ 248,543
Wages payable	1,850,510	-
Other current liabilities	1,033,838	-
Accrued interest payable	-	33,572
Due to affiliates	-	1,200
Compensated absences, current portion	417,080	-
Notes payable, current portion	12,000	722,688
Subscription liabilities, current portion	575,007	-
Total current liabilities	<u>\$ 10,008,871</u>	<u>\$ 1,006,003</u>
<b>Current Liabilities Payable From Restricted Funds:</b>		
Unearned regional revenue	\$ 22,585,012	\$ -
Donation	126,102	-
Security deposits	-	10,000
Total current liabilities payable from restricted assets	<u>\$ 22,711,114</u>	<u>\$ 10,000</u>
Total current liabilities	<u>\$ 32,719,985</u>	<u>\$ 1,016,003</u>
<b>Long-Term Liabilities:</b>		
Compensated absences, less current portion	\$ 3,753,719	\$ -
Notes payable, less current portion	134,000	8,367,500
Subscription liabilities, less current portion	371,366	-
Total long-term liabilities	<u>\$ 4,259,085</u>	<u>\$ 8,367,500</u>
Total liabilities	<u>\$ 36,979,070</u>	<u>\$ 9,383,503</u>
<b>DEFERRED INFLOW OF RESOURCES</b>		
Pension related items	\$ 2,935,041	\$ -
Total deferred inflows of resources	<u>\$ 2,935,041</u>	<u>\$ -</u>
<b>NET POSITION</b>		
Net investment in capital assets	\$ 3,028,530	\$ 5,005,418
Restricted - security deposit	10,228	-
Restricted - capital improvement	-	2,682,647
Restricted - net pension asset	20,028,887	-
Unrestricted	2,595,977	2,744,112
Total net position	<u>\$ 25,663,622</u>	<u>\$ 10,432,177</u>

	Share-A- Homes of the Virginia Peninsula, Inc.	Peninsula Community Homes, Inc.	Total
\$	248,275	\$ 90,353	\$ 8,692,881
	-	800	11,803,951
	-	-	11,451
\$	<u>248,275</u>	<u>\$ 91,153</u>	<u>\$ 20,508,283</u>
\$	385,575	-	\$ 25,779,336
	-	-	10,228
	1,200	25	471,225
	-	-	20,028,887
	291,036	-	6,200,407
	1,466,755	-	12,801,823
	-	-	972,070
\$	<u>1,757,791</u>	<u>\$ -</u>	<u>\$ 19,974,300</u>
\$	<u>2,144,566</u>	<u>\$ 25</u>	<u>\$ 66,263,976</u>
\$	<u>2,392,841</u>	<u>\$ 91,178</u>	<u>\$ 86,772,259</u>
\$	<u>-</u>	<u>\$ -</u>	<u>\$ 1,105,173</u>
\$	1,886	\$ 685	\$ 6,371,550
	-	-	1,850,510
	-	-	1,033,838
	3,556	-	37,128
	476	-	1,676
	-	-	417,080
	66,590	-	801,278
	-	-	575,007
\$	<u>72,508</u>	<u>\$ 685</u>	<u>\$ 11,088,067</u>
\$	-	-	\$ 22,585,012
	-	-	126,102
	-	-	10,000
\$	<u>-</u>	<u>\$ -</u>	<u>\$ 22,721,114</u>
\$	<u>72,508</u>	<u>\$ 685</u>	<u>\$ 33,809,181</u>
\$	-	-	\$ 3,753,719
	777,840	-	9,279,340
	-	-	371,366
\$	<u>777,840</u>	<u>\$ -</u>	<u>\$ 13,404,425</u>
\$	<u>850,348</u>	<u>\$ 685</u>	<u>\$ 47,213,606</u>
\$	<u>-</u>	<u>\$ -</u>	<u>\$ 2,935,041</u>
\$	<u>-</u>	<u>\$ -</u>	<u>\$ 2,935,041</u>
\$	913,361	-	\$ 8,947,309
	-	-	10,228
	385,575	-	3,068,222
	-	-	20,028,887
	243,557	90,493	5,674,139
\$	<u>1,542,493</u>	<u>\$ 90,493</u>	<u>\$ 37,728,785</u>

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Combining Statement of Revenues, Expenses and Changes in Net Position  
Year Ended June 30, 2025

	Hampton- Newport News Community Services Board	Hampton- Newport News Community Services Board Property Company, Inc.
<b>Operating Revenues:</b>		
Net client service revenue - Direct client and third party	\$ 1,591,580	\$ -
Net client service revenue - Medicaid	24,326,035	-
Net client service revenue - Other	75,261	-
Lease income	-	1,753,219
Other	1,803,063	-
Total operating revenues	<u>\$ 27,795,939</u>	<u>\$ 1,753,219</u>
<b>Operating Expenses:</b>		
Salaries and benefits	\$ 46,278,776	\$ -
Staff development	245,511	-
Facility	7,845,130	190,173
Supplies	2,926,352	-
Travel	618,795	-
Contractual and consulting	4,890,927	42,025
Depreciation	1,029,930	814,064
Client support	4,943,048	-
Other	309,485	-
Total operating expenses	<u>\$ 69,087,954</u>	<u>\$ 1,046,262</u>
<b>Operating Income (Loss)</b>	<u>\$ (41,292,015)</u>	<u>\$ 706,957</u>
<b>Nonoperating Revenues (Expenses):</b>		
Other	\$ -	\$ -
Appropriations:		
Commonwealth of Virginia	34,075,068	-
Federal government	4,904,218	-
Local governments	4,631,520	-
Interest income	45,035	54
Gain on disposition of capital assets	-	515,338
Interest expense	(31,554)	(422,781)
Total nonoperating revenues (expense)	<u>\$ 43,624,287</u>	<u>\$ 92,611</u>
<b>Change in Net Position</b>	<u>\$ 2,332,272</u>	<u>\$ 799,568</u>
<b>Net Position, Beginning of Year, as reported</b>	25,527,623	9,632,609
<b>Restatement - GASB 101</b>	<u>(2,196,273)</u>	<u>-</u>
<b>Net Position, Beginning of Year, as restated</b>	<u>\$ 23,331,350</u>	<u>\$ 9,632,609</u>
<b>Net Position, End of Year</b>	<u><u>\$ 25,663,622</u></u>	<u><u>\$ 10,432,177</u></u>

Share-A- Homes of the Virginia Peninsula, Inc.	Peninsula Community Homes, Inc.	Inter- Company Eliminations	Total
\$ -	\$ -	\$ -	\$ 1,591,580
-	-	-	24,326,035
-	-	-	75,261
230,533	-	(1,934,408)	49,344
-	-	(42,710)	1,760,353
<u>\$ 230,533</u>	<u>\$ -</u>	<u>\$ (1,977,118)</u>	<u>\$ 27,802,573</u>
\$ -	\$ -	\$ -	\$ 46,278,776
-	-	-	245,511
19,069	-	(1,934,408)	6,119,964
-	-	-	2,926,352
-	-	-	618,795
15,025	710	(42,710)	4,905,977
122,475	-	-	1,966,469
-	-	-	4,943,048
-	-	-	309,485
<u>\$ 156,569</u>	<u>\$ 710</u>	<u>\$ (1,977,118)</u>	<u>\$ 68,314,377</u>
<u>\$ 73,964</u>	<u>\$ (710)</u>	<u>\$ -</u>	<u>\$ (40,511,804)</u>
\$ 3,000	\$ -	\$ -	\$ 3,000
-	-	-	34,075,068
-	-	-	4,904,218
-	-	-	4,631,520
-	-	-	45,089
-	-	-	515,338
(44,720)	-	-	(499,055)
<u>\$ (41,720)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 43,675,178</u>
\$ 32,244	\$ (710)	\$ -	\$ 3,163,374
1,510,249	91,203	-	36,761,684
-	-	-	(2,196,273)
<u>\$ 1,510,249</u>	<u>\$ 91,203</u>	<u>\$ -</u>	<u>\$ 34,565,411</u>
<u>\$ 1,542,493</u>	<u>\$ 90,493</u>	<u>\$ -</u>	<u>\$ 37,728,785</u>

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Combining Statement of Cash Flows  
Year Ended June 30, 2025

	Hampton- Newport News Community Services Board
<b>Cash flows from operating activities:</b>	
Receipts from customers	\$ 26,149,816
Lease income	-
Payments to suppliers	(19,277,276)
Payments to and for employees	(47,962,361)
Total cash flows provided by (used for) operating activities	<u>\$ (41,089,821)</u>
<b>Cash flows from noncapital and related financing activities:</b>	
Other	\$ -
Government grants	42,796,515
Donations	(25)
Total cash flows provided by (used for) noncapital and related financing activities	<u>\$ 42,796,490</u>
<b>Cash flows from capital and related financing activities:</b>	
Purchase of capital assets	\$ (282,380)
Proceeds from sale of assets	-
Interest on long-term debt	(31,554)
Principal paid on notes payable	(603,383)
Total cash flows provided by (used for) capital and related financing activities	<u>\$ (917,317)</u>
<b>Cash flows from investing activities:</b>	
Interest income	\$ 45,035
<b>Net increase (decrease) in cash and cash equivalents</b>	<u>\$ 834,387</u>
<b>Cash and cash equivalents, beginning of year</b> (including restricted cash of \$20,824,230)	<u>27,663,553</u>
<b>Cash and cash equivalents, end of year, including restricted</b> (including restricted cash of \$25,779,336)	<u>\$ 28,497,940</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:</b>	
Operating income (loss)	\$ (41,292,015)
Adjustments to reconcile operating income (loss) to cash provided by (used for) operating activities:	
Depreciation	1,029,930
Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources:	
Accounts receivable	(1,646,123)
Lease receivable	-
Prepaid items	24,305
Net pension asset	(1,457,046)
Deferred outflows of resources	(991,337)
Accounts payable and accrued expenses	2,515,970
Wages payable	220,556
Other accrued liabilities	(38,303)
Due to/from affiliates	-
Compensated absences	77,027
Deferred inflows of resources	467,215
Cash flows provided by (used for) operating activities	<u>\$ (41,089,821)</u>

Hampton- Newport News Community Services Board Property Company, Inc.	Share-A- Homes of the Virginia Peninsula, Inc.	Peninsula Community Homes, Inc.	Inter- Company Eliminations	Total
\$ -	\$ -	\$ (800)	\$ (42,710)	\$ 26,106,306
1,755,694	230,533	-	(1,934,408)	51,819
(374,777)	(32,203)	775	1,977,118	(17,706,363)
-	-	-	-	(47,962,361)
<u>\$ 1,380,917</u>	<u>\$ 198,330</u>	<u>\$ (25)</u>	<u>\$ -</u>	<u>\$ (39,510,599)</u>
\$ -	\$ 3,000	\$ -	\$ -	\$ 3,000
-	-	-	-	42,796,515
-	-	-	-	(25)
<u>\$ -</u>	<u>\$ 3,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 42,799,490</u>
\$ (238,110)	\$ (41,840)	\$ -	\$ -	\$ (562,330)
800,000	-	-	-	800,000
(425,312)	(44,977)	-	-	(501,843)
<u>(685,697)</u>	<u>(61,033)</u>	<u>-</u>	<u>-</u>	<u>(1,350,113)</u>
<u>\$ (549,119)</u>	<u>\$ (147,850)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (1,614,286)</u>
\$ 54	\$ -	\$ -	\$ -	\$ 45,089
\$ 831,852	\$ 53,480	\$ (25)	\$ -	\$ 1,719,694
<u>4,418,222</u>	<u>580,370</u>	<u>90,378</u>	<u>-</u>	<u>32,752,523</u>
<u>\$ 5,250,074</u>	<u>\$ 633,850</u>	<u>\$ 90,353</u>	<u>\$ -</u>	<u>\$ 34,472,217</u>
\$ 706,957	\$ 73,964	\$ (710)	\$ -	\$ (40,511,804)
814,064	122,475	-	-	1,966,469
-	-	(800)	-	(1,646,923)
43,088	-	-	-	43,088
-	412	-	-	24,717
-	-	-	-	(1,457,046)
-	-	-	-	(991,337)
(143,779)	1,743	685	-	2,374,619
-	-	-	-	220,556
-	-	-	-	(38,303)
1,200	(264)	800	-	1,736
-	-	-	-	77,027
<u>(40,613)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>426,602</u>
<u>\$ 1,380,917</u>	<u>\$ 198,330</u>	<u>\$ (25)</u>	<u>\$ -</u>	<u>\$ (39,510,599)</u>

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**Independent Auditors' Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

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**To the Board of Directors  
Hampton-Newport News Community Services Board  
Hampton, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the business-type activities and the aggregate remaining fund information of Hampton-Newport News Community Services Board as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Hampton-Newport News Community Services Board's basic financial statements, and have issued our report thereon dated December 10, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Hampton-Newport News Community Services Board's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Hampton-Newport News Community Services Board's internal control. Accordingly, we do not express an opinion on the effectiveness of Hampton-Newport News Community Services Board's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Hampton-Newport News Community Services Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robinson, Fenn, Cox Associates*

Richmond, Virginia  
December 10, 2025



**Independent Auditors' Report on Compliance for Each Major Program and on  
Internal Control over Compliance Required by the Uniform Guidance**

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**To the Board of Directors  
Hampton-Newport News Community Services Board  
Hampton, Virginia**

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Hampton-Newport News Community Services Board's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Hampton-Newport News Community Services Board's major federal programs for the year ended June 30, 2025. Hampton-Newport News Community Services Board's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Hampton-Newport News Community Services Board complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Hampton-Newport News Community Services Board and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Hampton-Newport News Community Services Board's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Hampton-Newport News Community Services Board's federal programs.

## ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Hampton-Newport News Community Services Board's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Hampton-Newport News Community Services Board's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Hampton-Newport News Community Services Board's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Hampton-Newport News Community Services Board's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Hampton-Newport News Community Services Board's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However,

## Report on Internal Control over Compliance (Continued)

material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Robinson, Finner, Cox Associates*

Richmond, Virginia  
December 10, 2025

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HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2025

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Assistance Listing Number	Pass-Through Entity Identification Number	Federal Expenditures
<u>Department of Agriculture</u>			
Pass-Through Payments:			
Virginia Department of Health: Child and Adult Care Food Program	10.558	not available	\$ <u>31,422</u>
<u>Department of Housing and Urban Development</u>			
Direct Payments:			
Continuum of Care Program	14.267	not applicable	\$ <u>529,247</u>
<u>Department of Justice</u>			
Direct Payments:			
Congressionally Recommended Awards	16.753	not applicable	\$ 24,201
Pass-Through Payments:			
Virginia Department of Behavioral Health and Developmental Services: Juvenile Justice and Delinquency Prevention	16.540	39002-521769-122647	<u>94,276</u>
Total Department of Justice			\$ <u>118,477</u>
<u>Department of Transportation</u>			
Pass-Through Payments:			
Virginia Department of Rail and Public Transportation: Transit Services Programs Cluster: Enhanced Mobility of Seniors and Individuals with Disabilities	20.513	not available	\$ <u>64,000</u>
<u>Department of the Treasury</u>			
Pass-Through Payments:			
Virginia CIT Coalition: COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	15POVC-24-GG-00702-BRND	\$ <u>69</u>
<u>Department of Health and Human Services</u>			
Direct Payments:			
Substance Abuse and Mental Health Services Projects of Regional and National Significance	93.243	not applicable	\$ <u>420,031</u>
Pass-Through Payments:			
Virginia Department of Behavioral Health and Developmental Services:			
COVID-19 - Block Grants for Community Mental Health Services	93.958	not available	\$ 94,468
Block Grants for Community Mental Health Services	93.958	445006-119419	<u>728,326</u>
Subtotal Assistance Listing Number 93.958			\$ 822,794
Projects for Assistance in Transition from Homelessness (PATH)	93.150	445006-117415;119416	88,397
Opioid STR	93.788	445001-119312;119313;119314	782,396
Block Grants for Prevention and Treatment of Substance Abuse	93.959	445001-118775;118776	
COVID-19 - Block Grants for Prevention and Treatment of Substance Abuse	93.959	445001-119422;119425	\$ 1,889,763
Subtotal Assistance Listing Number 93.959		not available	<u>157,622</u>
Total Department of Health and Human Services			\$ <u>4,161,003</u>
Total expenditures of federal awards			\$ <u>4,904,218</u>

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Notes to Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2025

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**Note A - Basis of Accounting:**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the Hampton-Newport News Community Services Board under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Hampton-Newport News Community Services Board, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Hampton-Newport News Community Services Board.

**Note B - Summary of Significant Accounting Policies:**

- (1) Expenditures are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (2) Hampton-Newport News Community Services Board did not elect to use the 15 percent de minimis indirect cost rate allowed under Uniform Guidance.
- (3) Pass-through identifying numbers are presented where available.

**Note C - Subrecipients:**

No awards were passed through to subrecipients.

HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD

Schedule of Findings and Questioned Costs  
Year Ended June 30, 2025

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**Section I - Summary of Auditors' Results**

**Financial Statements**

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	No

**Federal Awards**

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)?	No

Identification of major programs:

Assistance

<u>Listing #</u>	<u>Name of Federal Program or Cluster</u>
14.267	Continuum of Care
93.958	Block Grants for Community Mental Health Services

Dollar threshold used to distinguish between Type A and Type B programs	\$750,000
Auditee qualified as low-risk auditee?	Yes

**Section II - Financial Statement Findings**

None

**Section III - Federal Award Findings and Questioned Costs**

None

**HAMPTON-NEWPORT NEWS COMMUNITY SERVICES BOARD**

**Summary Schedule of Prior Audit Findings  
Year Ended June 30, 2025**

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There were no prior year findings.