

THE SCHOOL BOARD OF THE CITY OF PETERSBURG
(A Component Unit of the City of Petersburg, Virginia)
FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Financial Report
Year Ended June 30, 2022

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THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Financial Report
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THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

BOARD MEMBERS

Kenneth L. Pritchett, Chairman
Steven L. Pierce, Vice-Chairman

Scott Adrian T. Dance, Sr.
Lois A. Long

Atiba Muse
Bernard J. Lundy, Jr

ADMINISTRATIVE/FISCAL OFFICERS

Dr. Maria Pitre-Martin, Superintendent of Schools

Deborah Holloway, Director of Business & Finance



ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

Independent Auditors' Report

**To the Honorable Members of the School Board
City of Petersburg, Virginia**

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the School Board of the City of Petersburg, Virginia, a component unit of the City of Petersburg, Virginia as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School Board of the City of Petersburg, Virginia's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the School Board of the City of Petersburg, Virginia, as of and for the year ended June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School Board of the City of Petersburg, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Accounting Principles

As described in Note 16, to the financial statements, in 2022, the School Board adopted new accounting guidance, GASB Statement Nos. 87, *Leases* and 92, *Omnibus*. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School Board of the City of Petersburg, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School Board of the City of Petersburg, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School Board of the City of Petersburg, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School Board of the City of Petersburg, Virginia's basic financial statements. The accompanying other supplementary information are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 18, 2023, on our consideration of the School Board of the City of Petersburg, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School Board of the City of Petersburg, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School Board of the City of Petersburg, Virginia's internal control over financial reporting and compliance.

Robinson, Kimmel, Cox Associates

Charlottesville, Virginia
July 18, 2023

- Basic Financial Statements -
Government-wide Financial Statements

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Exhibit 1

Statement of Net Position
At June 30, 2022

	<u>Governmental Activities</u>
ASSETS	
Current Assets:	
Cash and cash equivalents	\$ 8,779,347
Receivables (net of allowance for uncollectibles):	
Accounts receivable	4,027
Due from other governments	3,538,483
Prepaid items	188,920
Inventory	<u>121,573</u>
Total Current Assets	\$ <u>12,632,350</u>
Noncurrent Assets:	
Net pension asset	\$ 2,107,665
Capital assets (net of accumulated depreciation):	
Land	5,000
Land improvements	35,334
Buildings and improvements	5,545,347
Vehicles	2,148,792
Equipment	967,961
Leased equipment	<u>91,453</u>
Total Noncurrent Assets	\$ <u>10,901,552</u>
Total Assets	\$ <u>23,533,902</u>
Deferred Outflows of Resources:	
Pension deferrals	\$ 9,137,061
OPEB deferrals	<u>1,183,781</u>
Total Deferred Outflows of Resources	\$ <u>10,320,842</u>
Total Assets and Deferred Outflows of Resources	\$ <u><u>33,854,744</u></u>
LIABILITIES	
Current Liabilities:	
Accounts payable	\$ 285,689
Accrued liabilities	4,937,584
Due to primary government - General Fund	3,110,621
Unearned revenues	58,145
Long-term obligations - current portion	<u>154,939</u>
Total Current Liabilities	\$ <u>8,546,978</u>
Noncurrent Liabilities:	
Long-term obligations - net of current portion	\$ <u>29,976,171</u>
Total Liabilities	\$ <u>38,523,149</u>
Deferred Inflows of Resources:	
Pension deferrals	\$ 18,510,545
OPEB deferrals	<u>1,120,749</u>
Total Deferred Inflows of Resources	\$ <u>19,631,294</u>
NET POSITION	
Net investment in capital assets	\$ 8,701,886
Restricted - Net pension asset	2,107,665
Unrestricted	<u>(35,109,250)</u>
Total Net Position	\$ <u>(24,299,699)</u>
Total Liabilities, Deferred Inflows of Resources and Net Position	\$ <u><u>33,854,744</u></u>

The accompanying notes to financial statements are an integral part of this statement.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Exhibit 2

Statement of Activities
For the Year Ended June 30, 2022

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Change in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental activities:					
Education:					
Instructional	\$ 41,463,712	\$ 16,766	\$ 18,840,623	\$ -	\$ (22,606,323)
Administration, attendance, and health	3,991,686	-	3,991,686	-	-
Operation and maintenance	5,943,352	-	5,943,352	-	-
Pupil transportation	2,056,529	-	2,056,529	-	-
Technology	2,708,324	-	2,708,324	-	-
Food service	2,294,757	23,428	3,180,996	-	909,667
Total Governmental Activities	\$ 58,458,360	\$ 40,194	\$ 36,721,510	\$ -	\$ (21,696,656)
General revenues:					
City contribution to the school board				\$ 8,120,373	
Unrestricted revenues from use of money and property				39,561	
Grants and contributions not restricted to specific programs				20,045,746	
Miscellaneous - Other				1,071,756	
Total general revenues				\$ 29,277,436	
Change in net position				\$ 7,580,780	
Net position - beginning				(31,880,479)	
Net position - ending				\$ (24,299,699)	

The accompanying notes to financial statements are an integral part of this statement.

- Basic Financial Statements -

Fund Financial Statements

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Exhibit 3

Balance Sheet - Governmental Funds
At June 30, 2022

	Governmental Funds				Total
	General	Special Revenue	Capital Projects	Activities Fund	
ASSETS:					
Cash and cash equivalents	\$ 7,944,383	\$ 507,071	\$ 107,675	\$ 220,218	\$ 8,779,347
Receivables (net of allowance for uncollectibles):					
Accounts receivable	4,027	-	-	-	4,027
Due from other governmental units	3,355,656	182,827	-	-	3,538,483
Due from other funds	-	2,105,240	255,539	-	2,360,779
Due from primary government - Capital Projects	3,070,486	-	-	-	3,070,486
Prepaid items	188,920	-	-	-	188,920
Inventory	36,658	84,915	-	-	121,573
Total assets	<u>\$ 14,600,130</u>	<u>\$ 2,880,053</u>	<u>\$ 363,214</u>	<u>\$ 220,218</u>	<u>\$ 18,063,615</u>
LIABILITIES:					
Accounts payable	\$ 284,919	\$ 770	\$ -	\$ -	\$ 285,689
Accrued liabilities	4,937,584	-	-	-	4,937,584
Due to primary government - General Fund	6,181,107	-	-	-	6,181,107
Due to other funds	2,360,779	-	-	-	2,360,779
Unearned revenue	58,145	-	-	-	58,145
Total liabilities	<u>\$ 13,822,534</u>	<u>\$ 770</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 13,823,304</u>
FUND BALANCES:					
Nonspendable:					
Inventory and prepaid items	\$ 225,578	\$ 84,915	\$ -	\$ -	\$ 310,493
Restricted:					
Private instruction grants/contributions	552,018	-	-	-	552,018
Committed:					
Capital projects	-	-	363,214	-	363,214
Assigned:					
School lunch program	-	2,794,368	-	-	2,794,368
Activities fund	-	-	-	220,218	220,218
Total fund balances	<u>\$ 777,596</u>	<u>\$ 2,879,283</u>	<u>\$ 363,214</u>	<u>\$ 220,218</u>	<u>\$ 4,240,311</u>
Total liabilities and fund balances	<u>\$ 14,600,130</u>	<u>\$ 2,880,053</u>	<u>\$ 363,214</u>	<u>\$ 220,218</u>	<u>\$ 18,063,615</u>

Detailed explanation of adjustments from fund statements to government-wide Statement of Net Position:

Fund balances above \$ 4,240,311

When capital assets (land, buildings, equipment) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the Statement of Net Position includes those capital assets among the assets of the School Board as a whole. 8,793,887

Net pension asset 2,107,665

Items related to the measurement of the net pension, group life insurance OPEB, and health insurance OPEB liabilities are considered deferred outflows and will be amortized and recognized as expenses in future periods

Deferred outflows related to:

Pension items	9,137,061
OPEB items	1,183,781

Long-term liabilities applicable to the School Board's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. Balances of long-term liabilities affecting net position are as follows:

Compensated absences	(733,254)
Lease liability	(92,001)
Net pension liability	(22,318,905)
Net OPEB obligation	(6,986,950)

Items related to the measurement of the net pension, group life insurance OPEB, and health insurance OPEB liabilities are considered deferred outflows and will be amortized and recognized as expenses in future periods

Deferred inflows related to:

Pension items	(18,510,545)
OPEB items	(1,120,749)

Net position of general government activities \$ (24,299,699)

The accompanying notes to financial statements are an integral part of this statement.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Exhibit 4

Statement of Revenues, Expenditures and Changes in Fund Balances -
Governmental Funds
For the Year Ended June 30, 2022

	Governmental Funds				
	Nonmajor			Activities Fund	Total
	General	Special Revenue	Capital Projects		
Revenues:					
Revenue from use of money and property	\$ 39,512	\$ 49	\$ -	-	\$ 39,561
Charges for services	16,766	23,428	-	-	40,194
Miscellaneous	694,815	70,699	-	306,242	1,071,756
Intergovernmental:					
Local government	8,120,373	-	-	-	8,120,373
Commonwealth	39,459,625	21,337	-	-	39,480,962
Federal	14,126,635	3,159,659	-	-	17,286,294
Total revenues	\$ 62,457,726	\$ 3,275,172	\$ -	306,242	\$ 66,039,140
Expenditures:					
Current:					
Instructional	\$ 44,301,763	\$ -	\$ -	283,893	\$ 44,585,656
Administration, attendance, and health	4,656,908	-	-	-	4,656,908
Pupil transportation	3,623,719	-	-	-	3,623,719
Operation and maintenance	7,491,600	-	-	-	7,491,600
Food service	-	2,475,396	-	-	2,475,396
Technology	2,921,521	-	-	-	2,921,521
Capital projects	143,973	-	-	-	143,973
Total expenditures	\$ 63,139,484	\$ 2,475,396	\$ -	283,893	\$ 65,898,773
Excess (deficiency) of revenues over (under) expenditures	(681,758)	799,776	-	22,349	140,367
Net change in fund balances	\$ (681,758)	\$ 799,776	\$ -	22,349	\$ 140,367
Fund balances at beginning of year	1,459,354	2,079,507	363,214	197,869	4,099,944
Fund balances at end of year	\$ 777,596	\$ 2,879,283	\$ 363,214	220,218	\$ 4,240,311

The accompanying notes to financial statements are an integral part of this statement.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Exhibit 5

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances
to the Statement of Activities - Governmental Funds
For the Year Ended June 30, 2022

		<u>Governmental Funds</u>
Amounts reported for governmental activities in the Statement of Activities are different because:		
Net change in fund balances - total governmental funds	\$	140,367
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the depreciation exceeded capital outlays in the current period.		
Capital outlay	\$ 2,629,695	
Depreciation expense	<u>(946,155)</u>	1,683,540
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
Change in deferred inflows related to:		
Pension items		(14,750,359)
OPEB items		(481,787)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Change in deferred outflows related to:		
Pension items	\$ (1,969,242)	
OPEB items	86,138	
Change in compensated absences	119,254	
Change in net pension liability/asset	22,183,139	
Change in Net OPEB liabilities	<u>569,730</u>	<u>20,989,019</u>
Change in net position of governmental activities	\$	<u><u>7,580,780</u></u>

The accompanying notes to financial statements are an integral part of this statement.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Exhibit 6

Statement of Fiduciary Net Position - Fiduciary Funds
At June 30, 2022

	Scholarship Private- Purpose Trust Fund	Custodial Fund Vocational Work Experience Fund
ASSETS:		
Cash and cash equivalents	\$ 888,382	\$ 57,541
Total assets	\$ 888,382	\$ 57,541
NET POSITION:		
Restricted - Scholarships	\$ 888,382	\$ -
Restricted - Vocational work experience	-	57,541
Total net position	\$ 888,382	\$ 57,541
Total liabilities and net position	\$ 888,382	\$ 57,541

The accompanying notes to financial statements are an integral part of this statement.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Exhibit 7

Statement of Changes in Fiduciary Net Position - Fiduciary Funds
For the Year Ended June 30, 2021

	Scholarship Private- Purpose Trust Fund	Custodial Fund Vocational Work Experience Fund
Additions:		
Contributions	\$ 13,638	\$ -
Interest Income	(71,882)	-
Total additions	\$ (58,244)	\$ -
Deductions:		
Scholarships awarded	\$ 6,000	\$ -
Total deductions	\$ 6,000	\$ -
Change in net position	\$ (64,244)	\$ -
Net position - beginning of the year	952,626	57,541
Net position - end of the year	\$ 888,382	\$ 57,541

The accompanying notes to financial statements are an integral part of this statement.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022

Note 1—Summary of Significant Accounting Policies:

The School Board of the City of Petersburg, Virginia (the “School Board”) was established in 1868 to provide educational opportunities to the residents of the City of Petersburg (the “City”). The accounting principles of the School Board conform to generally accepted accounting principles, as applicable to governmental entities. The following is a summary of the more significant policies:

A. Financial Reporting Entity

The School Board is a component unit of the City of Petersburg, Virginia and, accordingly, the financial position and results of operations of the School Board are presented in the financial statements included in the Comprehensive Annual Financial Report of the City. All members of the School Board were elected. The majority of the School Board’s funding is provided by annual appropriations from the Commonwealth of Virginia with the City being the second major source of funding. The City Council approves the School Board’s operating budget but is prohibited from exercising any control over specific expenditures.

B. Individual Component Unit Disclosures

Blended Component Unit - The School Board has no blended component units to be included for the fiscal year ended June 30, 2022.

Discretely Presented Component Unit - The School Board has no discretely presented component units to be included for the fiscal year ended June 30, 2022.

C. Other Related Organizations

Included in the School Board’s Financial Report

None

Excluded from the School Board’s Financial Report

None

D. Financial Statement Presentation

Government-wide and Fund Financial Statements

Government-wide financial statements - The reporting model includes financial statements prepared using full accrual accounting for all of the government’s activities. This approach includes not just current assets and liabilities but also capital assets and long-term liabilities (such as buildings and general obligation debt).

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

D. Financial Statement Presentation: (Continued)

Government-wide and Fund Financial Statements: (Continued)

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

Statement of Net Position - The Statement of Net Position is designed to display the financial position of the primary government (governmental and business-type activities) and its discretely presented component unit. Governments will report all capital assets, in the government-wide Statement of Net Position and will report depreciation expense - the cost of “using up” capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

Statement of Activities - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government’s functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by plan revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Plan revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among plan revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Budgetary comparison schedules - Demonstrating compliance with the adopted budget is an important component of a government’s accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. The budgetary comparison schedules present the original budget, the final budget, and the actual activity of the major governmental funds.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

E. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide statement of activities reflects both the gross and net cost per functional category which are otherwise being supported by general government revenues, (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.) The Statement of Activities reduces gross expenses (including depreciation) by related plan revenues, operating and capital grants, and contributions. The plan revenues must be directly associated with the function.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences, claims and judgments, postemployment benefits, and environmental obligations are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

The School Board's fiduciary funds are presented in the fund financial statements by type. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

In the fund financial statements, financial transactions and accounts of the School Board are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

E. Measurement Focus, Basis of Accounting and Financial Statement Presentation: (Continued)

1. Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed.

The School Board reports the following major governmental fund:

General Fund - The General Fund is the primary operating fund of the School Board. This fund is used to account for and report all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from state and federal distributions and contributions from the City of Petersburg, Virginia.

The School Board reports the following nonmajor funds:

Special Revenue Fund - The Special Revenue Fund accounts for and reports the proceeds of specific revenue sources (other than major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action. The Special Revenue Fund consists of the School Food Service Fund.

Capital Projects Fund - The Capital Projects Fund accounts for and reports financial resources to be used for the acquisition or construction of major capital facilities.

Fiduciary Funds (Trust and Custodial) - Fiduciary Funds are used to account for assets held by the School Board in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units and/or other funds. These funds include the Scholarship Private-Purpose Trust Fund, and the Vocational Work Experience Fund. These funds are accounted for on the accrual basis of accounting. Custodial Funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations (no measurement focus).

F. Budgets and Budgetary Accounting

The budgetary data reflected in the financial statements was established by the School Board using the following procedures, which comply with legal requirements:

- i. On or before April 1, the School Board submits to the City Council of the City of Petersburg proposed operating budgets for the General Fund. The operating budgets include proposed expenditures and the means of financing them.
- ii. A public hearing on the budget is held after a synopsis of the budget is published in a local newspaper of general circulation. An appropriation ordinance must be adopted by the City Council prior to May 1 or as soon thereafter as is practicable.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

F. Budgets and Budgetary Accounting: (Continued)

The School Board and Superintendent are authorized to make transfers between functions and budgetary line items, respectively. However, City Council must approve any budget revisions at the fund level once the appropriation ordinance has been adopted. The legal level of budgetary control for the General Fund is the fund level or the level at which management cannot make transfers or over-expenditures in excess of appropriations without the approval of the School Board. However, management control is exercised over the budget at the individual revenue and expenditure budgetary line item level. Adopted budgets may be amended or superseded by actions of City Council. Appropriations, except for encumbrances and committed fund balances, lapse at year end. Encumbrances and reserved fund balances outstanding at year end are reappropriated in the succeeding year.

G. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds and repurchase agreements.

Money market investments, participating interest-earning investment contracts (repurchase agreements) that have a remaining maturity at time of purchase of one year or less, nonparticipating interest-earning investment contracts (nonnegotiable certificates of deposit (CDs) and external investment pools are measured at amortized cost. All other investments are reported at fair value.

H. Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either “due to/from other funds” (i.e. the current portion of interfund loans). All other outstanding balances between funds are reported as “advances to/from other funds” (i.e. the noncurrent portion of interfund loans).

I. Inventory

Inventory in the General Fund and Special Revenue Funds (School Food Service Fund) is stated at cost (which is determined using the first-in first-out method). The inventory consists of expendable items held for consumption and is recorded as an expenditure when used (consumption method). Donated inventory is valued at prices determined by the United States Department of Agriculture.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

J. Capital Assets

Capital assets are tangible and intangible assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets, except for infrastructure assets, are defined by the City and Component Unit School Board as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. For infrastructure asset the same estimated minimum useful life is used (in excess of two years), but only those infrastructure projects that cost more than \$50,000 are reported as capital assets.

As the City and Component Unit School Board constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost (except for intangible right-to-use lease assets (lease assets), the measurement of which is discussed in more detail below). The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset's capacity or efficiency or increases its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

Land and construction in progress are not depreciated. The other tangible and intangible property, plant equipment, lease assets, and infrastructure of the primary government, as well as the component unit, are depreciated/amortized using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Building Improvements	20-40
Vehicles	3-5
Office and computer equipment	5
Lease equipment	5-10
Buses	12

K. Accrued Liabilities

Teachers may elect to have their salaries paid over twelve months although they are earned during the ten-month school year. Salaries that are earned but unpaid at June 30 are included in accrued liabilities.

L. Unearned Revenue

Revenue from grants is recognized when the related expenditure is made. Amounts received for various grant plans for which expenditures have not been made are recorded as unearned revenue.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

M. Compensated Absences

School Board employees are granted vacation and sick pay in varying amounts. In the event of termination, other than retirement, School Board employees are reimbursed for accumulated vacation days based on years of service and are not reimbursed for accumulated sick leave. Upon retirement, School Board employees are reimbursed for accumulated vacation days and accumulated sick leave.

For Governmental Funds, the cost of accumulated vacation and sick leave expected to be paid in the next twelve months is recorded as a fund liability and amounts expected to be paid after twelve months are recorded in the Government-wide Financial Statements.

N. Long-term Obligations

In the government-wide financial statements, long-term obligations are reported as liabilities in the applicable governmental activities.

O. Interfund Transactions

Quasi-external transactions are accounted for as revenues or expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Non-recurring or non-routine permanent transfers to equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

P. Reversion of Unused Appropriation to City of Petersburg

Since General Fund appropriations, except for encumbrances and restrictions of fund balance, lapse at year-end, any unused appropriation reverts to the City of Petersburg in the following year.

Q. Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues and expenses and disclosure of contingent assets and liabilities for the reported periods. Actual results could differ from those estimates and assumptions.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

R. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Board has one item that qualifies for reporting in this category. It is comprised of certain items related to the measurement of the net pension asset/liability and net OPEB liabilities and contributions to the pension and OPEB plans made during the current year and subsequent to the net pension asset/liability and net OPEB liabilities measurement date. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Board has one item that qualifies for reporting in this category. Certain items related to the measurement of the net pension asset/liability and net OPEB liabilities are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

S. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the School Board's Retirement Plan and the additions to/deductions from the School Board's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

T. Other Postemployment Benefits (OPEB)

Group Life Insurance

The Virginia Retirement System (VRS) Group Life Insurance (GLI) Plan provides coverage to state employees, teachers, and employees of participating political subdivisions. The GLI Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The GLI Plan is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net GLI Plan OPEB liability, deferred outflows of resources and deferred inflows of resources related to the GLI OPEB, and GLI OPEB expense, information about the fiduciary net position of the VRS GLI Plan OPEB and the additions to/deductions from the VRS GLI OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

T. Other Postemployment Benefits (OPEB): (Continued)

Teacher Employee Health Insurance Credit Plan

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The Teacher HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For purposes of measuring the net Teacher HIC OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Teacher HIC OPEB, and the related HIC OPEB expense, information about the fiduciary net position of the VRS Teacher Employee HIC Plan; and the additions to/deductions from the VRS Teacher Employee HIC Plan's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

U. Net Position

Net position is the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets less accumulated depreciation, less any outstanding debt related to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

V. Net Position Flow Assumption

Sometimes the School Board will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the School Board's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

W. Fund Balance

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance - amounts that are not in spendable form (such as inventory and prepaids) or are required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance - amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

W. Fund Balance: (Continued)

- Committed fund balance - amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance - amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;
- Unassigned fund balance - amounts that are available for any purpose; positive amounts are only reported in the general fund.

When fund balance resources are available for a specific purpose in more than one classification, it is the School Board policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The School Board establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment, which does not lapse at year end, is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the School Board through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

Held in Trust for Scholarships - The equity balances have been classified to reflect the limitations and restrictions placed on the respective funds as the following represents the detail of amounts held for scholarships and restricted for trust corpus by individual scholarship:

	<u>Held in Trust for Scholarships</u>
PHS Scholarship Fund	\$ 888,382
Other Funds	<u>57,541</u>
Total cash, cash equivalents and investments	<u><u>\$ 945,923</u></u>

X. Leases:

The School Board leases various assets requiring recognition. A lease is a contract that conveys control of the right to use another entity’s nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

X. Leases: (Continued)

Lessee

The School Board recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$5,000, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease liability is reduced by the principal portion of payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

Key Estimates and Judgments

Lease accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The School Board uses the interest rate stated in lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the School Board uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease and certain periods covered by options to extend to reflect how long the lease is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability (lessee) or lease receivable (lessor).

The School Board monitors changes in circumstances that would require a remeasurement or modification of its leases. The School Board will remeasure the lease asset and liability (lessee) or the lease receivable and deferred inflows of resources (lessor) if certain changes occur that are expected to significantly affect the amount of the lease liability or lease receivable.

Note 2—Deposits and Investments:

Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”) Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 2—Deposits and Investments: (Continued)

Investments

Statutes authorize the School Board to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements, and the State Treasurer’s Local Government Investment Pool (LGIP).

Credit Risk of Debt Securities

State statutes require that commercial paper have a short-term debt rating of no less than “A-1” (or its equivalent) from at least two of the following: Moody’s Investors Service, Standard & Poor’s and Fitch Investor’s Service. Corporate notes, negotiable Certificates of Deposit and bank deposit notes maturing in less than one year must have a short-term debt rating of at least “A-1” by Standard & Poor’s and “P-1” by Moody’s Investor Service. Notes having a maturity of greater than one year must be rated “AA” by Standard & Poor’s and “Aa” by Moody’s Investor Service. The School Board’s rated debt investments as of June 30, 2022 were rated by Standard & Poor’s and/or an equivalent national rating organization and the ratings are presented below using the Standard & Poor’s rating scale.

Rated Debt Investment Values			
	Fair Quality Ratings		
	AAAm	AA+	A-
Governmental Activities:			
LGIP	\$ 107,675	\$ -	\$ -
Fiduciary Funds:			
LGIP	\$ 57,541	\$ -	\$ -
Total Fiduciary Funds	\$ 57,541	\$ -	\$ -
Total	\$ 165,216	\$ -	\$ -

Concentration of Credit Risk

Concentration of credit risk is defined as the risk of loss attributed to the magnitude of a government’s investment in a single issuer. If certain investments in any one issuer represent 5% of total investments, there must be a disclosure for the amount and issuer. At June 30, 2022, there is no portion of the School Board’s portfolio, excluding the LGIP that exceed 5% of the total portfolio. At present the School Board does not have a policy related to custodial credit risk.

External Investment Pools

The value of the positions in the external investment pools (Local Government Investment Pool) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participants.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 2—Deposits and Investments: (Continued)

Interest Rate Risk

The School Board does not have a policy regarding interest rate risk.

Investment Type	Investment Maturities (in years)		
	Fair Value	<1 Year	1-5 Years
Governmental Activities:			
LGIP	\$ 107,675	\$ 107,675	\$ -
Fiduciary Funds:			
LGIP	57,541	57,541	-
Total Fiduciary Funds	<u>\$ 165,216</u>	<u>\$ 165,216</u>	<u>\$ -</u>

Note 3—Due from Other Governmental Units:

Amounts due from other governments consist principally of cost reimbursements due from the Commonwealth of Virginia and from federal and state grants. Such amounts are generally received in the succeeding month. The following is a summary of amounts due from other governments at June 30, 2022:

	Federal	State	Total
General Fund:			
Head Start	\$ 424,570	\$ -	\$ 424,570
Title I	582,773	-	582,773
Special Education Cluster	247,744	-	247,744
School Improvement Grants	65,204	-	65,204
ESSER	800,665	-	800,665
Other federal funds	213,495	-	213,495
Other state funds	-	53,230	53,230
Sales Tax	-	967,975	967,975
General Fund Total	<u>\$ 2,334,451</u>	<u>\$ 1,021,205</u>	<u>\$ 3,355,656</u>
Special Revenue Fund-School Food Service	<u>182,827</u>	<u>-</u>	<u>182,827</u>
Total	<u>\$ 2,517,278</u>	<u>\$ 1,021,205</u>	<u>\$ 3,538,483</u>

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 4—Capital Assets:

The following is a summary of changes in capital assets during the fiscal year.

	Balance July 1, 2021 *	Additions	Deletions	Balance June 30, 2022
School Board:				
Capital assets, not being depreciated:				
Land	\$ 5,000	\$ -	\$ -	\$ 5,000
Construction in progress	314,456	164,480	478,936	-
Total capital assets not being depreciated	\$ 319,456	\$ 164,480	\$ 478,936	\$ 5,000
Capital assets being depreciated:				
Land improvements	\$ 218,848	\$ -	\$ -	\$ 218,848
Buildings and improvements	12,946,515	944,314	-	13,890,829
Vehicles	4,493,492	1,302,752	-	5,796,244
Equipment	3,471,277	536,177	-	4,007,454
Leased equipment	252,908	-	-	252,908
Total capital assets being depreciated	\$ 21,383,040	\$ 2,783,243	\$ -	\$ 24,166,283
Accumulated depreciation:				
Land improvements	\$ 172,572	\$ 10,942	\$ -	\$ 183,514
Buildings and improvements	7,969,561	375,921	-	8,345,482
Vehicles	3,432,564	214,888	-	3,647,452
Equipment	2,856,545	182,948	-	3,039,493
Leased equipment	-	161,455	-	161,455
Total accumulated depreciation	\$ 14,431,242	\$ 946,154	\$ -	\$ 15,377,396
Total capital assets being depreciated, net	\$ 6,951,798	\$ 1,837,089	\$ -	\$ 8,788,887
School Board capital assets, net	\$ 7,271,254	\$ 2,001,569	\$ 478,936	\$ 8,793,887

* Beginning balances were adjusted to reflect implementation of GASB 87

Per Section 15.2-1800.1 of the Code of Virginia, 1950, as amended, the City has a “tenancy in common” with the School Board for any school property purchased with a financial obligation payable over more than one fiscal year. For financial reporting purposes, the legislation permits the City to report the portion of school property related to any outstanding financial obligation eliminating any potential deficit from capitalizing assets financed with debt.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 5—Long-term Obligations:

The following is a summary of changes in long-term obligations transactions for fiscal year ending June 30, 2022:

	Balance July 1, 2021*	Issuances/ Increases	Retirements/ Decreases	Balance June 30, 2022	Amounts Payable Within One Year
Compensated absences	\$ 852,508	\$ 85,251	\$ 204,505	\$ 733,254	\$ 73,325
Lease liability	252,908	-	160,907	92,001	81,614
Net pension liability - non-professional	593,416	1,647,172	2,240,588	-	-
Net pension liability - professional	41,800,963	7,710,409	27,192,467	22,318,905	-
Net OPEB liability:					-
Net VRS Teacher HIC OPEB liability	3,777,227	658,633	728,527	3,707,333	-
Net VRS Non-professional HIC OPEB liability	262,182	30,590	30,201	262,571	-
Net group life insurance OPEB liability	2,259,271	513,766	1,182,991	1,590,046	-
Net medical insurance OPEB liability	1,258,000	234,000	65,000	1,427,000	-
Total	\$ 51,056,475	\$ 10,879,821	\$ 31,805,186	\$ 30,131,110	\$ 154,939

* Beginning balances were adjusted to reflect implementation of GASB 87

Annual requirements to amortize the lease liability and related interest are as follows:

Year Ending June 30,	Principal	Interest
2023	\$ 81,614	\$ 494
2024	10,387	21
Total	\$ 92,001	\$ 515

Note 6—Due From/To Other Funds/Primary Government:

The following is a summary of due from the Primary Government at June 30, 2022:

Fund	Due to Primary Government
Due to/from Primary Government:	
General	\$ 3,110,621
Total	\$ 3,110,621

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 6—Due From/To Other Funds/Primary Government: (Continued)

Interfund receivable and payable balances related to working capital loans at June 30, 2022 are presented below:

	<u>Due from other funds</u>	<u>Due to other funds</u>
Due to/from other funds:		
General	\$ -	\$ 2,360,779
Special Revenue	2,105,240	-
Capital Projects	<u>255,539</u>	<u>-</u>
Total	<u>\$ 2,360,779</u>	<u>\$ 2,360,779</u>

Note 7—Pension Plan:

Plan Description

All full-time, salaried permanent employees of the City of Petersburg School Board are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

Benefit Structures

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Benefit Structures: (Continued)

- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service equal 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

Employees Covered by Benefit Terms

As of the June 30, 2020 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>School Board (nonprofessional)</u>
Inactive members or their beneficiaries currently receiving benefits	112
Inactive members:	
Vested inactive members	8
Non-vested inactive members	38
Inactive members active elsewhere in VRS	29
Total inactive members	75
Active members	99
Total covered employees	286

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The School Board's contractually required employer contribution rate for nonprofessional employees for the year ended June 30, 2022 was 4.47% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the School Board's nonprofessional employees were \$114,163 and \$98,637 for the years ended June 30, 2022 and June 30, 2021, respectively.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer’s total pension liability determined in accordance with GASB Statement No. 68, less that employer’s fiduciary net position. The School Board’s (nonprofessional) net pension asset was measured as of June 30, 2021. The total pension liabilities used to calculate the net pension asset were determined by an actuarial valuation performed as of June 30, 2019 and rolled forward to the measurement date of June 30, 2021.

Actuarial Assumptions - General Employees

The total pension liability for General Employees in the School Board’s (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service-related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Actuarial Assumptions - General Employees: (Continued)

Mortality rates: (Continued)

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

Actuarial Assumptions - General Employees

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
		*Expected arithmetic nominal return	7.39%

* The above allocation provides a one-year expected return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

* On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the School Board (nonprofessional) was also provided with an opportunity to use an alternative employer contribution rate. For the year ended June 30, 2021, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017 actuarial valuations, whichever was greater. From July 1, 2021 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in Net Pension Liability (Asset)

	School Board (nonprofessional)		
	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
	(a)	(b)	(a) - (b)
Balances at June 30, 2020	\$ 13,520,801	\$ 12,927,385	\$ 593,416
Changes for the year:			
Service cost	\$ 244,089	\$ -	\$ 244,089
Interest	887,979	-	887,979
Differences between expected and actual experience	(646,139)	-	(646,139)
Assumption changes	506,170	-	506,170
Contributions - employer	-	98,637	(98,637)
Contributions - employee	-	118,284	(118,284)
Net investment income	-	3,484,867	(3,484,867)
Benefit payments, including refunds	(731,101)	(731,101)	-
Administrative expenses	-	(8,934)	8,934
Other changes	-	326	(326)
Net changes	\$ 260,998	\$ 2,962,079	\$ (2,701,081)
Balances at June 30, 2021	\$ 13,781,799	\$ 15,889,464	\$ (2,107,665)

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the School Board (nonprofessional) using the discount rate of 6.75%, as well as what the School Board's (nonprofessional) net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
School Board (nonprofessional)			
Net Pension Liability (Asset)	\$ (612,289)	\$ (2,107,665)	\$ (3,371,550)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the School Board (nonprofessional) recognized pension expense of \$(498,274). At June 30, 2022, the School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	School Board (nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 357,460
Change in assumptions	270,742	-
Net difference between projected and actual earnings on pension plan investments	-	1,721,465
Employer contributions subsequent to the measurement date	114,163	-
Total	\$ 384,905	\$ 2,078,925

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions: (Continued)

\$114,163 reported as deferred outflows of resources related to pensions resulting from the School Board's (nonprofessional) contributions, respectively, subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year Ended June 30</u>	<u>School Board (nonprofessional)</u>
2023	\$ (479,347)
2024	(401,828)
2025	(401,027)
2026	(525,981)
2027	-
Thereafter	-

Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2021-annual-report.pdf> or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

Component Unit School Board (professional)

Plan Description

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information related to the plan description is included in the first section of this note.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Component Unit School Board (professional): (Continued)

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required employer contribution rate for the year ended June 30, 2022 was 16.62% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$4,455,740 and \$4,067,302 for the years ended June 30, 2022 and June 30, 2021, respectively.

In June 2021, the Commonwealth made a special contribution of approximately \$61.3 million to the VRS Teacher Retirement Plan. This special payment was authorized by a budget amendment included in Chapter 552 of the 2021 Appropriation Act and is classified as a non-employer contribution.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the school division reported a liability of \$22,318,905 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2021 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2020 and rolled forward to the measurement date of June 30, 2021. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2021 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the school division's proportion was 0.28750% as compared to 0.28720% at June 30, 2020.

For the year ended June 30, 2022, the school division recognized pension expense of (\$214,912). Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Component Unit School Board (professional): (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions: (Continued)

At June 30, 2022, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 1,900,989
Change in assumptions	3,910,214	-
Net difference between projected and actual earnings on pension plan investments	-	14,064,777
Changes in proportion and differences between employer contributions and proportionate share of contributions	386,202	465,854
Employer contributions subsequent to the measurement date	<u>4,455,740</u>	<u>-</u>
Total	<u>\$ 8,752,156</u>	<u>\$ 16,431,620</u>

\$4,455,740 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2023	\$ (3,097,688)
2024	(2,403,004)
2025	(2,711,832)
2026	(3,926,577)
2027	3,897

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Component Unit School Board (professional): (Continued)

Actuarial Assumptions

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Component Unit School Board (professional): (Continued)

Actuarial Assumptions: (Continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2021, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

		Teacher Employee Retirement Plan
Total Pension Liability	\$	53,381,141
Plan Fiduciary Net Position		45,617,878
Employers' Net Pension Liability (Asset)	\$	<u>7,763,263</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		85.46%

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Component Unit School Board (professional): (Continued)

Net Pension Liability: (Continued)

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
School division's proportionate share of the VRS Teacher Employee Retirement Plan Net Pension Liability (Asset)	\$ 43,074,278	\$ 22,318,905	\$ 5,244,838

Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2021-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 7—Pension Plan: (Continued)

Primary Government and Component Unit School Board

Aggregate Pension Information

		School Board			
		Deferred Outflows	Deferred Inflows	Net Pension Liability (Asset)	Pension Expense
VRS Pension Plans:					
School Board Nonprofessional	\$	384,905	\$ 2,078,925	\$ (2,107,665)	\$ (498,274)
School Board Professional		8,752,156	16,431,620	22,318,905	(214,912)
Totals	\$	<u>9,137,061</u>	<u>\$ 18,510,545</u>	<u>\$ 20,211,240</u>	<u>\$ (713,186)</u>

Note 8—Commitments and Contingencies:

Federal plans in which the School Board participates were audited in accordance with the provisions of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Pursuant to the provisions of this circular all major plans and certain other plans were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the federal government may subject grant plans to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant plan expenditures, if any, would be immaterial.

Note 9—Risk Management:

The School Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The School Board reports all of its risk management activities in its General Fund and pays all premiums from General Fund resources. The School Board maintains comprehensive property and casualty policies, commercial general liability policies, comprehensive liability vehicle fleet policies and coverages for errors and omissions, workers' compensation, employer's liability, health care and certain other risks with commercial insurance companies. All premiums are budgeted for and paid with General Fund resources. All unemployment and health care claims are paid through a third-party administrator through resources from the General Fund. There have been no reductions in insurance coverages from the prior year and settled claims have not exceeded the amount of insurance coverage in any of the past three fiscal years.

Note 10—Litigation:

At June 30, 2022, there were no matters of litigation involving the School Board which would materially affect the School Board's financial position should any court decisions on pending matters not be favorable to such entities.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan):

Plan Description

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

Benefit Amounts

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,722 as of June 30, 2022.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Contributions

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% x 60%) and the employer component was 0.54% (1.34% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2021 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Plan from the entity were \$16,548 and \$14,329 for the years ended June 30, 2022 and June 30, 2021, respectively, for the School Board (nonprofessional); and \$151,183 and \$137,935 for the years ended June 30, 2022 and June 30, 2021, respectively, for the School Board (professional).

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

At June 30, 2022, liabilities of \$149,609 and \$1,440,437 were reported for School Board (nonprofessional) and School Board (professional), respectively, for the proportionate shares of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2021 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2019 and rolled forward to the measurement date of June 30, 2021. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the participating employer's proportion was .01200% and .12330% as compared to .01290% and .12370% at June 30, 2020, for School Board (nonprofessional) and School Board (professional), respectively.

For the year ended June 30, 2022, the participating employer recognized GLI OPEB expense of \$4,407 and \$33,614 for School Board (nonprofessional) and School Board (professional), respectively. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB: (Continued)

At June 30, 2022, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
School Board (nonprofessional)		
Differences between expected and actual experience	\$ 17,063	\$ 1,140
Net difference between projected and actual earnings on GLI OPEB program investments	-	35,708
Change in assumptions	8,248	20,470
Changes in proportion	11,522	9,414
Employer contributions subsequent to the measurement date	<u>16,548</u>	<u>-</u>
Total	<u>\$ 53,381</u>	<u>\$ 66,732</u>
School Board (professional)		
Differences between expected and actual experience	\$ 164,287	\$ 10,975
Net difference between projected and actual earnings on GLI OPEB program investments	-	343,801
Change in assumptions	79,411	197,082
Changes in proportion	29,404	52,374
Employer contributions subsequent to the measurement date	<u>151,183</u>	<u>-</u>
Total	<u>\$ 424,285</u>	<u>\$ 604,232</u>

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB: (Continued)

\$16,548 and \$151,183, for School Board (nonprofessional) and School Board (professional), respectively, reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	<u>School Board (nonprofessional)</u>	<u>School Board (professional)</u>
2023	\$ (9,092)	\$ (96,359)
2024	(6,692)	(65,544)
2025	(5,088)	(49,241)
2026	(9,017)	(101,389)
2027	(10)	(18,597)
Thereafter	-	-

Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021. The assumptions include several employer groups as noted below. Mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Comprehensive Annual Financial Report.

Inflation	2.50%
Salary increases, including inflation:	
Teachers	3.50%-5.95%
Locality - General employees	3.50%-5.35%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates - Teachers

Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Mortality Rates - Teachers: (Continued)

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

NET GLI OPEB Liability

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2021, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

		GLI OPEB Plan
Total GLI OPEB Liability	\$	3,577,346
Plan Fiduciary Net Position		2,413,074
GL Net OPEB Liability (Asset)	\$	<u>1,164,272</u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		67.45%

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

NET GLI OPEB Liability: (Continued)

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
		*Expected arithmetic nominal return	7.39%

*The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

* On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 11—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2021, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2021 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
School Board (nonprofessional) proportionate share of the GLI Program Net OPEB Liability	218,584	149,609	93,908
School Board (professional) proportionate share of the GLI Program Net OPEB Liability	2,104,530	1,440,437	904,151

GLI Plan Fiduciary Net Position

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2021-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan):

Plan Description

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below:

Eligible Employees

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

Benefit Amounts

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Plan (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Contributions

The contribution requirements for active employees is governed by §51.1-1401(E) of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2021 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Plan were \$338,337 and \$309,078 for the years ended June 30, 2022 and June 30, 2021, respectively.

Teacher Employee HIC Plan OPEB Liabilities, Teacher Employee HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB

At June 30, 2022, the school division reported a liability of \$3,707,333 for its proportionate share of the VRS Teacher Employee HIC Plan Net OPEB Liability. The Net VRS Teacher Employee HIC Plan OPEB Liability was measured as of June 30, 2021 and the total VRS Teacher Employee HIC Plan OPEB liability used to calculate the Net VRS Teacher Employee HIC Plan OPEB Liability was determined by an actuarial valuation performed as of June 30, 2019 and rolled forward to the measurement date of June 30, 2021. The school division's proportion of the Net VRS Teacher Employee HIC Plan OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC Plan OPEB plan for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the school division's proportion of the VRS Teacher Employee HIC Plan was .28888% as compared to .28950% at June 30, 2020.

For the year ended June 30, 2022, the school division recognized VRS Teacher Employee HIC Plan OPEB expense of \$262,616. Since there was a change in proportionate share between measurement dates a portion of the VRS Teacher Employee HIC Plan Net OPEB expense was related to deferred amounts from changes in proportion.

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Teacher Employee HIC Plan OPEB Liabilities, Teacher Employee HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB: (Continued)

At June 30, 2022, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC Plan OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 64,693
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	-	48,837
Change in assumptions	100,216	14,900
Change in proportion	57,649	130,148
Employer contributions subsequent to the measurement date	<u>338,337</u>	<u>-</u>
Total	\$ <u>496,202</u>	\$ <u>258,578</u>

\$338,337 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2023	\$ (43,853)
2024	(44,407)
2025	(27,371)
2026	473
2027	12,045
Thereafter	2,400

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 12–Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation	2.50%
Salary increases, including inflation	3.50%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates - Teachers

- Pre-Retirement:
 - Pub-2010 Amount Weighted Teacher Employee Rates projected generationally; 110% of rates for males
- Post-Retirement:
 - Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females
- Post-Disablement:
 - Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females
- Beneficiaries and Survivors:
 - Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally
- Mortality Improvement Scale:
 - Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Mortality Rates - Teachers: (Continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2021, NOL amounts for the VRS Teacher Employee HIC Plan is as follows (amounts expressed in thousands):

		Teacher Employee HIC OPEB Plan
Total Teacher Employee HIC OPEB Liability	\$	1,477,874
Plan Fiduciary Net Position		194,305
Teacher Employee net HIC OPEB Liability (Asset)	\$	1,283,569
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability		13.15%

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Notes to Financial Statements
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Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Net Teacher Employee HIC OPEB Liability: (Continued)

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

Long-Term Expected Rate of Return

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
		*Expected arithmetic nominal return	7.39%

*The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

*On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2021, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2021 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the VRS Teacher Employee HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan			
Net HIC OPEB Liability	4,173,429	3,707,333	3,312,904

Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee HIC Plan's Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2021-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 13–Health Insurance (Single-employer Defined Benefit Plan)

Plan Description

The School Board provides postemployment medical coverage for retired employees through a single-employer defined benefit plan. The School Board may change, add or delete coverage as they deem appropriate and with the approval of the Board of Supervisors. The plan does not grant retirees vested health benefits. The Plan does not issue separate financial statements.

Benefits Provided

Employees who retire from the School Board with service eligible for VRS benefits (Plan 1 - Age 50 and 10 years of service or Age 55 and 5 years of service; Plan 2 - age 60 and 5 years of service; Hazardous duty - age 50 and 5 years of service) and who are participating in the medical coverage are eligible to elect post-retirement coverage. Retirees are eligible to remain on the medical plan with 100% of the premium paid by the retiree. The retiree’s spouse can receive benefits under the plan with the premium to be paid by the retiree. Retirees’ coverage ceases at eligibility for Medicare.

Plan Membership

At July 1, 2021 (measurement date), the following employees were covered by the benefit terms:

Total active employees with coverage	539
Total retirees and spouses with coverage	<u>6</u>
Total	<u><u>545</u></u>

Contributions

The School Board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the School Board. The School Board did not make any payments for OPEB and related benefits were not due during the year ended June 30, 2022.

Total OPEB Liability

The School Board’s total OPEB liabilities were measured as of July 1, 2021. The total OPEB liabilities were determined by an actuarial valuation as of July 1, 2020.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

(A Component Unit of the City of Petersburg, Virginia)

Notes to Financial Statements
At June 30, 2022 (Continued)

Note 13—Health Insurance (Single-employer Defined Benefit Plan): (Continued)

Actuarial Assumptions

The total OPEB liability in the June 30, 2020 actuarial valuations were determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Healthcare Cost Trend Rates	7.00% for FY2022, decreasing 0.25% per year to an ultimate rate of 5.00%
Salary Increases	2.50%
Discount Rate	1.92%

Discount Rate

The discount rate has been set equal to 1.92% and represents the Municipal GO AA 20-year yield curve rate as of July 1, 2021.

Changes in Total OPEB Liability

Changes in Net OPEB Liability		
		School Board Total OPEB Liability
Balances at June 30, 2021	\$	1,258,000
Changes for the year:		
Service cost		84,000
Interest		32,000
Differences between expected and actual experience		(10,000)
Changes in assumptions		118,000
Benefit payments		(55,000)
Net changes		169,000
Balances at June 30, 2022	\$	1,427,000

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 13—Health Insurance (Single-employer Defined Benefit Plan): (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (0.92%) or one percentage point higher (2.92%) than the current discount rate:

Rate		
1% Decrease (0.92%)	Current Discount Rate (1.92%)	1% Increase (2.92%)
\$ 1,548,000	\$ 1,427,000	\$ 1,315,000

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liabilities of the School Board, as well as what the total OPEB liabilities would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rate used of 5.73%:

Rates		
1% Decrease (4.73%)	Healthcare Cost Trend (5.73%)	1% Increase (6.73%)
\$ 1,251,000	\$ 1,427,000	\$ 1,638,000

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2022, the School Board recognized OPEB expense in the amount of \$102,000. Deferred Outflows of Resources and Deferred Inflows of Resources were as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 169,000
Changes in assumptions	173,000	20,000
Total	<u>\$ 173,000</u>	<u>\$ 189,000</u>

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 13–Health Insurance (Single-employer Defined Benefit Plan): (Continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources: (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>		
2023	\$	(21,000)
2024		(21,000)
2025		(3,000)
2026		11,000
2027		12,000
Thereafter		6,000

Note 14–Health Insurance Credit (HIC) Plan (OPEB Plan):

Plan Description

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree’s death.

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Benefit Amounts

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

Employees Covered by Benefit Terms

As of the June 30, 2020 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	<u>46</u>
Inactive members:	
Vested inactive members	1
Non-vested inactive members	-
Inactive members active elsewhere in VRS	-
Total inactive members	<u>47</u>
Active members	99
Total covered employees	<u><u>146</u></u>

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Contributions

The contribution requirements for active employees is governed by §51.1-1402(E) of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The School Board’s contractually required employer contribution rate for the year ended June 30, 2022 was 1.02% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the School Board to the HIC Plan were \$31,257 and \$26,550 for the years ended June 30, 2022 and June 30, 2021, respectively.

During the 2020 session, House Bill 1513 was enacted. This bill required the addition of Health Insurance Credit benefits for non-teacher employees effective July 1, 2021. While benefit payments became effective July 1, 2021, employers were required to pre-fund the benefits beginning July 1, 2020. The bill impacted 95 employers and resulted in approximately \$2.5 million of additional employer contributions in FY 2021.

Net HIC OPEB Liability

The School Board’s net HIC OPEB liability was measured as of June 30, 2021. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2020, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Actuarial Assumptions

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
		Expected arithmetic nominal return*	7.39%

*The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

* On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Discount Rate

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2021, the rate contributed by the entity for the HIC OPEB was 100% of the actuarially determined contribution rate. From July 1, 2021 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

Changes in Net HIC OPEB Liability

	Increase (Decrease)		
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2020	\$ 262,182	\$ -	\$ 262,182
Changes for the year:			
Service cost	\$ 5,300	\$ -	\$ 5,300
Interest	17,697	-	17,697
Benefit changes	-	-	-
Differences between expected and actual experience	-	-	-
Assumption changes	7,475	-	7,475
Contributions - employer	-	26,550	(26,550)
Net investment income	-	3,651	(3,651)
Benefit payments	-	-	-
Administrative expenses	-	(118)	118
Other changes	-	-	-
Net changes	\$ 30,472	\$ 30,083.00	\$ 389
Balances at June 30, 2021	\$ 292,654	\$ 30,083	\$ 262,571

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Sensitivity of the School Board's HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the School Board's HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the School Board's net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
School Board's Net HIC OPEB Liability	290,420	262,571	238,591

HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB

For the year ended June 30, 2022, the School Board recognized HIC Plan OPEB expense of \$23,490. At June 30, 2022, the School Board reported deferred outflows of resources and deferred inflows of resources related to the School Board's HIC Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Net difference between projected and actual earnings on HIC OPEB plan investments	-	2,207
Change in assumptions	5,656	-
Changes in proportionate share	-	-
Employer contributions subsequent to the measurement date	31,257	-
Total	\$ 36,913	\$ 2,207

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB: (Continued)

\$31,257 reported as deferred outflows of resources related to the HIC OPEB resulting from the School Board's contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

Year Ended June 30

2023	\$	1,267
2024		1,267
2025		1,267
2026		(352)
2027		-
Thereafter		-

HIC Plan Data

Information about the VRS Political Subdivision HIC Plan is available in the separately issued VRS 2021 Comprehensive Annual Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2021-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 15—Aggregate OPEB Information:

	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>	<u>Net OPEB Liability</u>	<u>OPEB Expense</u>
VRS OPEB Plans:				
Group Life Insurance Program (Note 11)				
School Board Nonprofessional	\$ 53,381	\$ 66,732	\$ 149,609	\$ 4,407
School Board Professional	424,285	604,232	1,440,437	33,614
Teacher Health Insurance Credit Program (Note 12)	496,202	258,578	3,707,333	262,616
Health Insurance Credit Program (Note 14)	36,913	2,207	262,571	23,490
School Stand-Alone Plan (Note 13)	173,000	189,000	1,427,000	102,000
Totals	<u>\$ 1,183,781</u>	<u>\$ 1,120,749</u>	<u>\$ 6,986,950</u>	<u>\$ 426,127</u>

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA

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Notes to Financial Statements
At June 30, 2022 (Continued)

Note 16—Adoption of Accounting Principles:

The School Board implemented provisions of Governmental Accounting Standards Board Statement Nos. 87, *Leases* and 92, *Omnibus 2020* during the fiscal year ended June 30, 2022. Statement No. 87, *Leases* requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Statement No. 92, *Omnibus 2020* addresses a variety of topics, including leases. No restatement of beginning net position was required as a result of this implementation. Using the facts and circumstances that existed at the beginning of the year of implementation, the following balances were recognized as of July 1, 2021 related to the leases:

	<u>School Board</u>
Lease activity:	
Lease assets	\$ <u>252,908</u>
Lease liabilities	\$ <u>252,908</u>

Note 17—Upcoming Pronouncements:

Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITAs)*, (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

Statement No. 99, *Omnibus 2022*, enhances the comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The effective dates differ based on the requirements of the Statement, ranging from April 2022 to reporting periods beginning after June 15, 2023.

Statement No. 100, *Accounting Changes and Error Corrections* - an amendment of GASB Statement No. 62, enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this Statement are effective for reporting periods beginning after June 15, 2023.

Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences. It aligns the recognition and measurement guidance under a unified model and amends certain previously required disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2023.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

- Required Supplementary Information -

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
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Exhibit 8

Schedule of Revenues, Expenditures and Changes in Fund Balance -
Budget and Actual - General Fund
For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Revenues:				
Revenue from use of money and property	\$ 35,000	\$ 38,458	\$ 39,512	\$ 1,054
Charges for services	30,500	30,674	16,766	(13,908)
Miscellaneous	444,843	1,243,490	694,815	(548,675)
Intergovernmental:				
Local government	10,000,000	10,000,000	8,120,373	(1,879,627)
Commonwealth	38,158,711	38,404,481	39,459,625	1,055,144
Federal	6,325,462	22,526,157	14,126,635	(8,399,522)
Total revenues	\$ 54,994,516	\$ 72,243,260	\$ 62,457,726	\$ (9,785,534)
Expenditures:				
Current:				
Instructional - operating	\$ 34,495,609	33,570,850	\$ 33,290,042	\$ 280,808
Instructional - grants	6,809,097	16,115,087	11,011,721	5,103,366
Total instructional	\$ 41,304,706	\$ 49,685,937	\$ 44,301,763	\$ 5,384,174
Administration, attendance, and health	4,238,954	5,405,448	4,656,908	748,540
Pupil transportation	2,158,200	3,682,223	3,623,719	58,504
Operation and maintenance	5,040,925	9,840,731	7,491,600	2,349,131
Technology	2,132,935	4,260,584	2,921,521	1,339,063
Capital	-	143,973	143,973	-
Total expenditures	\$ 54,875,720	\$ 73,018,896	\$ 63,139,484	\$ 9,879,412
Excess (deficiency) of revenues over (under) expenditures	\$ 118,796	\$ (775,636)	\$ (681,758)	\$ 93,878
Changes in fund balance	\$ 118,796	\$ (775,636)	\$ (681,758)	\$ 93,878
Fund balance at beginning of year	(118,796)	775,636	1,459,354	683,718
Fund balance at end of year	\$ -	\$ -	\$ 777,596	\$ 777,596

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
Component Unit School Board (nonprofessional)
Pension Plans
For the Measurement Dates of June 30, 2014 through June 30, 2021

	2021	2020	2019	2018
Total pension liability				
Service cost	\$ 244,089	\$ 231,852	\$ 235,605	\$ 233,311
Interest	887,979	880,173	876,008	886,211
Differences between expected and actual experience	(646,139)	(227,327)	(87,126)	(397,640)
Changes in assumptions	506,170	-	321,710	-
Benefit payments, including refunds of employee contributions	(731,101)	(807,003)	(834,988)	(900,274)
Net change in total pension liability	\$ 260,998	\$ 77,695	\$ 511,209	\$ (178,392)
Total pension liability - beginning	13,520,801	13,443,106	12,931,897	13,110,289
Total pension liability - ending (a)	\$ 13,781,799	\$ 13,520,801	\$ 13,443,106	\$ 12,931,897
Plan fiduciary net position				
Contributions - employer	\$ 98,637	\$ 110,964	\$ 107,458	\$ 165,668
Contributions - employee	118,284	112,849	107,479	110,054
Net investment income	3,484,867	250,872	846,758	922,842
Benefit payments, including refunds of employee contributions	(731,101)	(807,003)	(834,988)	(900,274)
Administrative expense	(8,934)	(8,867)	(8,830)	(8,326)
Other	326	(292)	(530)	(810)
Net change in plan fiduciary net position	\$ 2,962,079	\$ (341,477)	\$ 217,347	\$ 289,154
Plan fiduciary net position - beginning	12,927,385	13,268,862	13,051,515	12,762,361
Plan fiduciary net position - ending (b)	\$ 15,889,464	\$ 12,927,385	\$ 13,268,862	\$ 13,051,515
School Board's net pension liability (asset) - ending (a) - (b)	\$ (2,107,665)	\$ 593,416	\$ 174,244	\$ (119,618)
Plan fiduciary net position as a percentage of the total pension liability	115.29%	95.61%	98.70%	100.92%
Covered payroll	\$ 2,606,496	\$ 2,449,889	\$ 2,309,044	\$ 2,349,850
School Board's net pension liability (asset) as a percentage of covered payroll	-80.86%	24.22%	7.55%	-5.09%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
Component Unit School Board (nonprofessional)
Pension Plans
For the Measurement Dates of June 30, 2014 through June 30, 2021

	2017	2016	2015	2014
Total pension liability				
Service cost	\$ 249,890	\$ 255,045	\$ 249,377	\$ 261,048
Interest	922,296	912,184	923,677	891,079
Differences between expected and actual experience	(737,240)	(97,645)	(485,111)	-
Changes in assumptions	(79,186)	-	-	-
Benefit payments, including refunds of employee contributions	(842,262)	(1,007,983)	(696,279)	(676,610)
Net change in total pension liability	\$ (486,502)	\$ 61,601	\$ (8,336)	\$ 475,517
Total pension liability - beginning	13,596,791	13,535,190	13,543,526	13,068,009
Total pension liability - ending (a)	\$ 13,110,289	\$ 13,596,791	\$ 13,535,190	\$ 13,543,526
Plan fiduciary net position				
Contributions - employer	\$ 174,066	\$ 293,038	\$ 320,447	\$ 241,417
Contributions - employee	114,458	114,949	127,092	116,401
Net investment income	1,423,260	199,295	545,900	1,658,880
Benefit payments, including refunds of employee contributions	(842,262)	(1,007,983)	(696,279)	(676,610)
Administrative expense	(8,600)	(7,841)	(7,604)	(9,126)
Other	(1,247)	(87)	(113)	87
Net change in plan fiduciary net position	\$ 859,675	\$ (408,629)	\$ 289,443	\$ 1,331,049
Plan fiduciary net position - beginning	11,902,686	12,311,315	12,021,872	10,690,823
Plan fiduciary net position - ending (b)	\$ 12,762,361	\$ 11,902,686	\$ 12,311,315	\$ 12,021,872
School Board's net pension liability (asset) - ending (a) - (b)	\$ 347,928	\$ 1,694,105	\$ 1,223,875	\$ 1,521,654
Plan fiduciary net position as a percentage of the total pension liability	97.35%	87.54%	90.96%	88.76%
Covered payroll	\$ 2,388,726	\$ 2,406,152	\$ 2,588,124	\$ 2,334,546
School Board's net pension liability (asset) as a percentage of covered payroll	14.57%	70.41%	47.29%	65.18%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer's Proportionate Share of Net Pension Liability VRS Teacher Retirement Plan
Pension Plans
For the Measurement Dates of June 30, 2014 through June 30, 2021

	2020	2020	2019	2018	2017	2016	2015	2014
Employer's Proportion of the Net Pension Liability	0.28750%	0.28720%	0.28407%	0.28226%	0.28518%	0.30989%	0.31348%	0.30341%
Employer's Proportionate Share of the Net Pension Liability	\$ 22,318,905	\$ 41,800,963	\$ 37,385,227	\$ 33,194,000	\$ 35,072,000	\$ 43,429,000	\$ 39,455,000	\$ 36,667,000
Employer's Covered Payroll	\$ 25,543,599	\$ 25,384,321	\$ 23,931,578	\$ 22,928,780	\$ 25,759,417	\$ 23,715,289	\$ 24,767,178	\$ 19,099,631
Employer's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	87.38%	164.67%	156.22%	144.77%	136.15%	183.13%	159.30%	191.98%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	85.46%	71.47%	73.51%	74.81%	72.92%	68.28%	70.68%	70.88%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions

Pension Plans

For the Years Ended June 30, 2013 through June 30, 2022

Date	Contractually Required Contribution (1)*	Contributions in Relation to Contractually Required Contribution (2)*	Contribution Deficiency (Excess) (3)	Employer's Covered Employee Payroll (4)	Contributions as a % of Covered Employee Payroll (5)
Component Unit School Board (nonprofessional)					
2022	\$ 114,163	\$ 114,163	\$ -	\$ 3,064,419	3.73%
2021	98,637	98,637	-	2,606,496	3.78%
2020	110,962	110,962	-	2,449,889	4.53%
2019	107,458	107,458	-	2,309,044	4.65%
2018	165,667	165,667	-	2,349,850	7.05%
2017	186,557	186,557	-	2,388,726	7.52%
2016	298,363	298,363	-	2,406,152	12.40%
2015	320,927	320,927	-	2,588,124	12.40%
2014	241,392	279,912	(38,520)	2,334,546	11.99%
2013	234,788	272,254	(37,466)	2,270,675	11.99%
Component Unit School Board (professional)					
2022	\$ 4,455,740	\$ 4,455,740	\$ -	\$ 27,968,315	15.93%
2021	4,067,302	4,067,302	-	25,543,599	15.92%
2020	3,816,873	3,816,873	-	25,384,321	15.04%
2019	3,640,493	3,640,493	-	23,931,578	15.21%
2018	3,645,274	3,645,274	-	22,928,780	15.90%
2017	3,621,774	3,621,774	-	25,759,417	14.06%
2016	4,246,282	4,246,282	-	23,715,289	17.91%
2015	3,355,420	3,355,420	-	24,767,178	13.55%
2014	2,588,000	2,588,000	-	19,099,631	11.66%
2013	2,538,468	2,538,468	-	18,734,081	11.66%

*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

Notes to Required Supplementary Information
Pension Plans
For the Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Component Unit School Board - Professional Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Schedule of School Board's Share of Net OPEB Liability

Group Life Insurance (GLI) Plan

For the Measurement Dates of June 30, 2017 through June 30, 2021

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
Component Unit School Board (nonprofessional)					
2021	0.01290%	\$ 149,609	\$ 2,653,503	5.64%	67.45%
2020	0.01200%	200,928	2,477,310	8.11%	52.64%
2019	0.01189%	193,482	2,331,415	8.30%	52.00%
2018	0.01236%	188,000	2,349,850	8.00%	51.22%
2017	0.01295%	195,000	2,388,726	8.16%	48.86%
Component Unit School Board (professional)					
2021	0.12370%	\$ 1,440,437	\$ 25,543,599	5.64%	67.45%
2020	0.12330%	2,058,343	25,384,483	8.11%	52.64%
2019	0.12260%	1,995,028	24,032,933	8.30%	52.00%
2018	0.12055%	1,831,000	22,922,418	7.99%	51.22%
2017	0.12264%	1,846,000	22,620,832	8.16%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions

Group Life Insurance (GLI) Plan

For the Years Ended June 30, 2012 through June 30, 2021

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Component Unit School Board (nonprofessional)					
2022	\$ 16,548	\$ 16,548	\$ -	\$ 3,064,419	0.54%
2021	14,329	14,329	-	2,653,503	0.54%
2020	12,882	12,882	-	2,477,310	0.52%
2019	12,123	12,123	-	2,331,415	0.52%
2018	12,219	12,219	-	2,349,850	0.52%
2017	12,421	12,421	-	2,388,726	0.52%
2016	12,797	12,797	-	2,414,455	0.53%
2015	13,791	13,791	-	2,602,026	0.53%
2014	12,388	12,388	-	2,337,388	0.53%
2013	12,312	12,312	-	2,322,930	0.53%
Component Unit School Board (professional)					
2022	\$ 151,183	\$ 151,183	\$ -	\$ 27,996,852	0.54%
2021	137,935	137,935	-	25,543,599	0.54%
2020	131,999	131,999	-	25,384,483	0.52%
2019	124,971	124,971	-	24,032,933	0.52%
2018	120,138	120,138	-	22,922,418	0.52%
2017	117,628	117,628	-	22,620,832	0.52%
2016	126,261	126,261	-	23,822,835	0.53%
2015	123,801	123,801	-	23,358,694	0.53%
2014	118,084	118,084	-	22,279,940	0.53%
2013	118,353	118,353	-	22,330,681	0.53%

Notes to Required Supplementary Information
 Group Life Insurance (GLI) Plan
 For the Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Teachers

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios
For the Measurement Dates Ending July 1, 2017 through July 1, 2021

	2021	2020	2019	2018	2017
Total OPEB liability					
Service cost	\$ 84,000	\$ 72,000	\$ 64,000	\$ 74,000	\$ 72,000
Interest	32,000	41,000	45,000	47,000	44,000
Differences between expected and actual experience	(10,000)	(110,000)	(69,000)	(122,000)	-
Changes in assumptions	118,000	69,000	45,000	(56,000)	-
Benefit payments	(55,000)	(77,000)	-	(4,000)	(58,000)
Net change in total OPEB liability	\$ 169,000	\$ (5,000)	\$ 85,000	\$ (61,000)	\$ 58,000
Total OPEB liability - beginning	1,258,000	1,263,000	1,178,000	1,239,000	1,181,000
Total OPEB liability - ending	\$ 1,427,000	\$ 1,258,000	\$ 1,263,000	\$ 1,178,000	\$ 1,239,000
 Covered-employee payroll	 \$ 25,504,000	 \$ 25,504,000	 \$ 21,824,000	 \$ 21,824,000	 \$ 23,406,000
 School's total OPEB liability (asset) as a percentage of covered-employee payroll	 5.60%	 4.93%	 5.79%	 5.40%	 5.29%

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Notes to Required Supplementary Information - School OPEB Plan
For the Year Ended June 30, 2022

School Board:

Valuation Date: 7/1/2020

Measurement Date: 7/1/2021

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age actuarial cost method
Discount Rate	1.92%
Inflation	2.50%
Healthcare Trend Rate	7.00% for FY2022, decreasing 0.25% per year to an ultimate rate of 5.00%
Salary Increase Rates	2.50%
Retirement Age	The average age at retirement is 62
Mortality Rates	RP-2014 Mortality Table, fully generational with base year 2006, projected using two-dimensional mortality improvement scale MP-2001

Schedule of School Board's Share of Net OPEB Liability
Teacher Employee Health Insurance Credit (HIC) Plan
For the Measurement Dates of June 30, 2017 and June 30, 2021

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2021	0.28880% \$	3,707,333 \$	25,543,599	14.51%	13.15%
2020	0.28950%	3,777,227	25,384,483	14.88%	9.95%
2019	0.28303%	3,735,117	23,931,578	15.61%	8.97%
2018	0.28532%	3,594,000	22,889,385	15.70%	8.08%
2017	0.28568%	3,624,000	22,545,605	16.07%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions

Teacher Employee Health Insurance Credit (HIC) Plan

For the Years Ended June 30, 2013 through June 30, 2022

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2022	\$ 338,337	\$ 338,337	\$ -	\$ 27,961,747	1.21%
2021	309,078	309,078	-	25,543,599	1.21%
2020	304,614	304,614	-	25,384,483	1.20%
2019	287,179	287,179	-	23,931,578	1.20%
2018	281,527	281,527	-	22,889,385	1.23%
2017	250,256	250,256	-	22,545,605	1.11%
2016	278,814	250,460	28,354	23,628,282	1.06%
2015	275,021	247,053	27,968	23,306,886	1.06%
2014	259,608	246,295	13,313	22,188,727	1.11%
2013	259,104	245,816	13,287	22,145,607	1.11%

Notes to Required Supplementary Information
 Teacher Employee Health Insurance Credit (HIC) Plan
 For the Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Exhibit 21

Schedule of Changes in the School Board's Net OPEB Liability and Related Ratios
Health Insurance Credit (HIC) Plan
For the Measurement Dates of June 30, 2020 through June 30, 2021

	<u>2021</u>	<u>2020</u>
Total HIC OPEB Liability		
Service cost	\$ 5,300	\$ -
Interest	17,697	-
Changes in benefit terms	-	262,182
Differences between expected and actual experience	-	-
Changes of assumptions	7,475	-
Benefit payments	-	-
Net change in total HIC OPEB liability	<u>\$ 30,472</u>	<u>\$ 262,182</u>
Total HIC OPEB Liability - beginning	262,182	-
Total HIC OPEB Liability - ending (a)	<u><u>\$ 292,654</u></u>	<u><u>\$ 262,182</u></u>
 Plan fiduciary net position		
Contributions - employer	\$ 26,550	\$ -
Net investment income	3,651	-
Benefit payments	-	-
Administrator charges	(118)	-
Other	-	-
Net change in plan fiduciary net position	<u>\$ 30,083</u>	<u>\$ -</u>
Plan fiduciary net position - beginning	-	-
Plan fiduciary net position - ending (b)	<u><u>\$ 30,083</u></u>	<u><u>\$ -</u></u>
 School Board's net HIC OPEB liability - ending (a) - (b)	 \$ 262,571	 \$ 262,182
 Plan fiduciary net position as a percentage of the total HIC OPEB liability	 10.28%	 0.00%
 Covered payroll	 \$ 2,602,942	 \$ 2,477,310
 School Board's net HIC OPEB liability as a percentage of covered payroll	 10.09%	 10.58%

Schedule is intended to show information for 10 years. Information prior to the 2020 valuation is not available. However, additional years will be included as they become available.

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Exhibit 22

Schedule of Employer Contributions
Health Insurance Credit (HIC) Plan
For the Years Ended June 30, 2021 through June 30, 2022

Date	Contributions in Relation to					Contributions as a % of Covered Payroll (5)
	Contractually Required Contribution (1)	Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)		
2022	\$ 31,257	\$ 31,257	\$ -	\$ 3,064,419		1.02%
2021	26,550	26,550	-	2,602,942		1.02%

Schedule is intended to show information for 10 years. Information prior to 2021 is not available. Additional years will be added as they are available.

Notes to Required Supplementary Information
Health Insurance Credit (HIC) Plan
For the Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

- Other Supplementary Information -

Supporting Schedule

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Schedule 1
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Governmental Funds
Schedule of Revenues - Budget and Actual
For the Year Ended June 30, 2022

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
General Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from use of property	\$ 35,000	\$ 38,458	\$ 39,512	\$ 1,054
Charges for services:				
Other fees	30,500	30,674	16,766	(13,908)
Miscellaneous:				
Other miscellaneous revenue	444,843	1,243,490	694,815	(548,675)
Total revenue from local sources	\$ 510,343	\$ 1,312,622	\$ 751,093	\$ (561,529)
Intergovernmental:				
Revenue from local governments:				
Contribution from City of Petersburg, Virginia	\$ 10,000,000	\$ 10,000,000	\$ 8,120,373	\$ (1,879,627)
Revenue from the Commonwealth:				
Categorical aid:				
Basic aid	\$ 14,172,785	\$ 13,897,204	\$ 13,897,204	\$ -
Special education	1,486,879	1,521,252	1,521,252	-
Sales tax	4,948,786	4,980,363	6,148,542	1,168,179
Remedial education	1,478,414	1,512,593	1,512,593	-
Fringe benefits social security	925,420	946,814	946,814	-
Fringe benefits retirement	2,155,551	2,205,383	2,205,383	-
Fringe benefits group life	64,892	66,392	66,392	-
At risk	3,636,839	3,720,431	3,720,431	-
K-3 primary class size	1,775,558	1,783,008	1,783,008	-
Other state categorical aid	7,513,587	7,771,041	7,658,006	(113,035)
Total categorical aid	\$ 38,158,711	\$ 38,404,481	\$ 39,459,625	\$ 1,055,144
Total revenue from the Commonwealth	\$ 38,158,711	\$ 38,404,481	\$ 39,459,625	\$ 1,055,144
Revenue from the federal government:				
Categorical aid:				
Special education	\$ 1,193,204	\$ 1,942,645	\$ 1,262,583	\$ (680,062)
ROTC	47,000	47,000	55,152	8,152
Title I	3,143,375	5,050,673	3,436,611	(1,614,062)
Head start grant	1,175,000	1,200,386	1,200,111	(275)
ESSER	-	10,879,453	6,759,701	(4,119,752)
Other categorical aid	766,883	3,406,000	1,412,477	(1,993,523)
Total categorical aid	\$ 6,325,462	\$ 22,526,157	\$ 14,126,635	\$ (8,399,522)
Total revenue from the federal government	\$ 6,325,462	\$ 22,526,157	\$ 14,126,635	\$ (8,399,522)
Total General Fund	\$ 54,994,516	\$ 72,243,260	\$ 62,457,726	\$ (9,785,534)

THE SCHOOL BOARD OF THE CITY OF PETERSBURG, VIRGINIA
(A Component Unit of the City of Petersburg, Virginia)

Schedule 1
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Governmental Funds
Schedule of Revenues - Budget and Actual
For the Year Ended June 30, 2022 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Special Revenue Fund:				
School Food Service Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from use of money	\$ 162	\$ 162	\$ 49	\$ (113)
Charges for services:				
Charges for meals	125,925	34,925	23,428	(11,497)
Miscellaneous:				
Local grants	-	50,000	40,000	(10,000)
Miscellaneous	26,500	44,176	30,699	(13,477)
Total revenue from local sources	\$ 152,587	\$ 129,263	\$ 94,176	\$ (35,087)
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
School food	\$ 78,388	\$ 81,451	\$ 21,337	\$ (60,114)
Revenue from the federal government:				
Categorical aid:				
Lunch and breakfast reimbursement	\$ 2,259,250	\$ 2,476,867	\$ 2,834,697	\$ 357,830
Fresh fruits and vegetables	183,675	160,654	147,674	(12,980)
USDA commodities	165,000	165,000	175,937	10,937
Other federal revenues	-	644	1,351	707
Total revenue from the federal government	\$ 2,607,925	\$ 2,803,165	\$ 3,159,659	\$ 356,494
Total School Food Service Fund	\$ 2,838,900	\$ 3,013,879	\$ 3,275,172	\$ 261,293
Total Revenues	\$ 57,833,416	\$ 75,257,139	\$ 65,732,898	\$ (9,524,241)

- Compliance -

**Independent Auditors' Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

**To the Honorable Members of the School Board
City of Petersburg, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the School Board of the City of Petersburg, Virginia, a component unit of the City of Petersburg, Virginia, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School Board of the City of Petersburg, Virginia's basic financial statements, and have issued our report dated July 18, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School Board of the City of Petersburg, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School Board of the City of Petersburg, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the School Board of the City of Petersburg, Virginia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School Board of the City of Petersburg, Virginia's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School Board of the City of Petersburg, Virginia's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Robinson, Farnell, Cox Associates

Charlottesville, Virginia
July 18, 2023