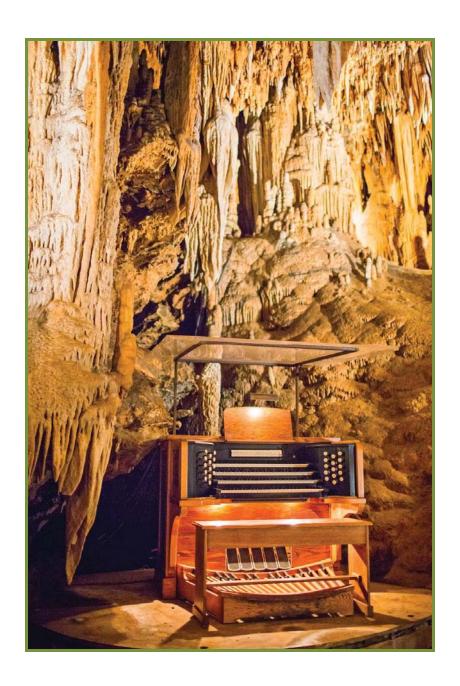
## COUNTY OF PAGE, VIRGINIA



COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2017

# COUNTY OF PAGE, VIRGINIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2017

Prepared by

Dennis Click, Budget Officer

Page County, Virginia

#### COUNTY OF PAGE, VIRGINIA COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2017

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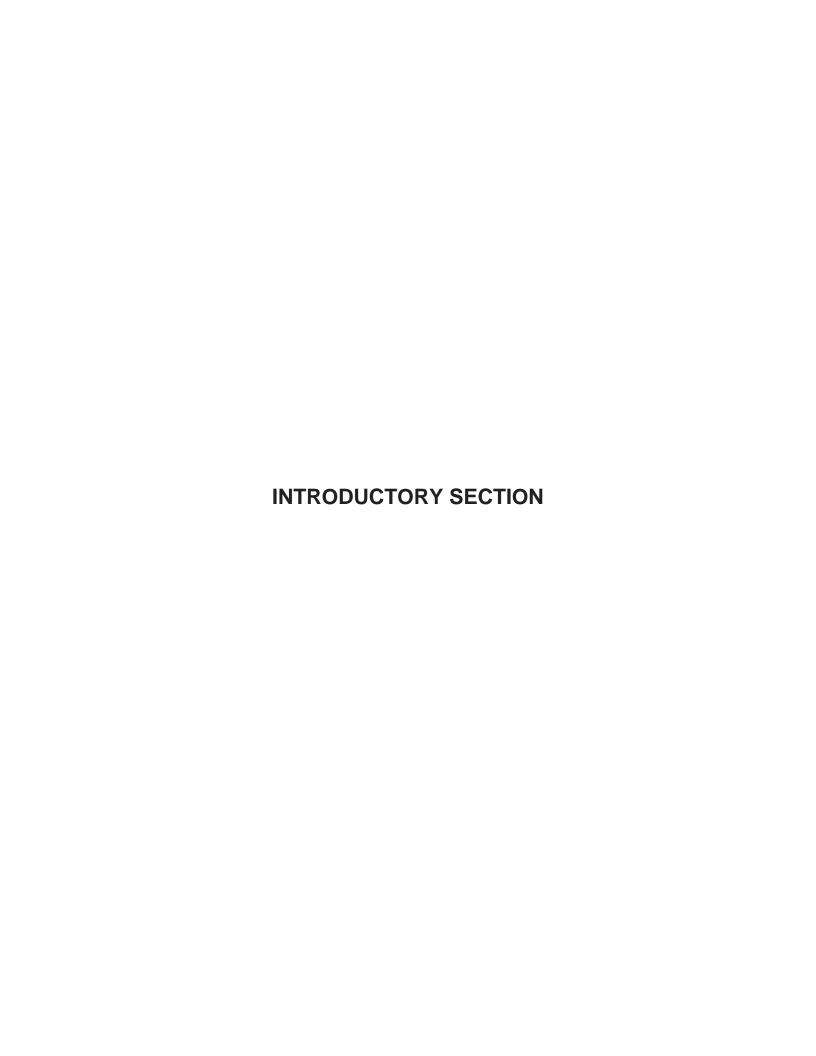
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#### **COUNTY OF PAGE**

103 South Court Street, Suite F Luray, Virginia 22835 (540) 743-4142 Fax: (540) 743-4533 Board of Supervisors:
Johnny Woodward – Chairman – At- Large
D. Keith Guzy, Jr. – District 1
David Wiatrowski – District 2
Mark Stroupe – District 3
Larry Foltz – District 4
Dorothy F. Pendley – District 5

County Administrator: Amity Moler

**November 30th, 2017** 

## To the Honorable Chairman, Members of the Board of Supervisors, and Citizens of the County of Page, Virginia:

We are pleased to present the Comprehensive Annual Financial Report (CAFR) for the County of Page (County) for the fiscal year ended 2017. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner that presents fairly the financial position and results of operations of the various funds and component units of the County. All disclosures necessary to enable the reader to gain an understanding of the County's activities have been included.

The accounting firm of Robinson, Farmer, Cox Associates, Certified Public Accountants, has audited the County's financial statements. The goal of the independent audit is to obtain reasonable assurance about whether the financial statements are free of material misstatements. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and evaluating the overall financial statement presentation. This examination was conducted using guidelines set forth by Government Auditing Standards Board and the Specification for Audits of Counties, Cities and Towns, issued by the Auditor of Public Accounts. Based upon this audit, the independent auditor concluded that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended June 30, 2017, are fairly presented in conformity with generally accepted accounting principles (GAAP). The independent auditors' report is presented as the first component of the financial section of this report.

The financial reporting entity (the County) includes all funds of the primary government (i.e., the County of Page, as legally defined), as well as all of its component units. The County provides a full range of services including police and rescue services, sanitation services, recreational activities, cultural events, and welfare services.

Component units are legally separate entities for which the primary government is financially accountable. Discretely presented component units are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position, results of operations and cash flows, from those of the primary government. The discretely presented component unit included in this report is the Page County School Board.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County of Page's MD&A can be found immediately following the report of the independent auditors.

#### The Reporting Entity and Economic Outlook

The County of Page (County) was created in 1831 from sections of Shenandoah and Rockingham counties and was named for John Page, Governor of Virginia from 1802 to 1805. It covers a total area of 314 square miles (810 square kilometers), of which 311 square miles is land and 3.2 square miles is water. It is nestled between Shenandoah, Warren, Rappahannock, Madison, Greene, and Rockingham counties.

Between the beautiful Blue Ridge and Massanutten Mountains, in Virginia's fabled Shenandoah Valley, the families of Page County developed a heritage of independence, self-reliance, and community which is still evident in our labor force today. A high-quality educational system; inexpensive cost of living and doing business; friendly, quiet community; and our scenic and unspoiled environment are just a few of the qualities that make Page County an ideal place to visit, live or do business. Located 15 minutes from I-81 and 30 minutes from I-66, Page County is also convenient to major interstates.

The County has seen continuous growth since 1840, with a population per the 2010 census of 24,042. The County is empowered to levy a property tax on both real estate and personal property located within its boundaries. Three incorporated town's lay within the borders of Page County, the towns of Luray, Shenandoah, and Stanley.

The County has a County Administrator form of government with an elected Board of Supervisors, which establishes policies for the administration of the County. The Board of Supervisors consists of six members representing the five magisterial districts in the County and one member elected at-large. The Chairman of the Board of Supervisors is elected in a county wide election. The Board of Supervisors appoints a County Administrator to serve as the administrative manager of the County. The County Administrator serves at the pleasure of the Board of Supervisors, carries out the policies established by the Board of Supervisors, and oversees the daily administration of the County.

The Commonwealth of Virginia provides the construction and maintenance of highways, streets, and infrastructure located within the County. In addition to employee performed EMS duties within the county, local volunteer fire and rescue companies provide fire and rescue protection for the citizens, and the County provides support through cash contributions for operations and capital expenditures.

There were 9,305 households out of which 29.60% had children under the age of 18 living with them, 55.80% were married couples living together, 10.50% had a female householder with no husband present, and 28.70% were non-families. 24.40% of all households were made up of individuals and 11.10% had someone living alone who was 65 years of age or older. The average

household size was 2.46 and the average family size was 2.91. In the county, the population was spread out with 23.00% under the age of 18, 7.70% from 18 to 24, 28.30% from 25 to 44, 25.30% from 45 to 64, and 15.70% who were 65 years of age or older. The median age was 39 years.

Growth has remained steady inside the County, with yet another year of increased Transient Occupancy tax revenues, that in no small part thanks to the kick-off event of Cooter's in Luray, VA. A multi-disciplinary effort helped welcome this new attraction to our county and have topped \$1 million dollars in Transient Occupancy tax collections. Meal taxes also continue to beat estimates and we have welcomed many new rental properties and service industry locations into the burgeoning tourism industry of Page County. In fact, TLC named Luray #2 on their list of Most Beautiful Wedding Locales in the United States. Many of our most sought-after destinations remain small and independently owned, keeping most of the economic benefits within the community.

#### **Major Initiatives and Goals**

The Mission Statement of Page County is as follows:

To provide our citizens and businesses with a superior quality of life by delivering county services and programs in a fiscally prudent and responsible manner.

During Fiscal Year 2017, the County began the substantial bulk of its design and engineering processes for a new cell (Cell 10) at the Battle Creek Landfill. We maintain contracts with several businesses and Warren County to dispose of waste long-term. This has made our landfill operations operationally self-sufficient, however while we are operationally in the black, significant debt service remains (discussed in more detail later as a part of debt, and debt service expenditures). Projections hold that an additional significant waste disposal contract could compensate for this as well. The landfill remains a net gain as the minimal costs incurred far outweigh the expense of tipping fees if the waste were to be hauled elsewhere.

Additionally, an automobile decal fee was levied to assist in funding local landfill operations. The amount estimated for collection associated with this levy is set at \$659,000. The upgrades to the landfill will make our facility competitive into the far-reaching future, where costs for solid waste storage continue to increase.

Our Fire and EMS Division was formed in 2003, and is presently staffed with 30 full-time and part-time employees. Currently, the County operates 3 volunteer rescue stations (one located in each independent town in the County), the Luray, Shenandoah, and Stanley Volunteer Rescue Squads. Additionally, the Department provides emergency medical services and fire response training for the 6 volunteer fire departments and rescue stations in the County. In Fiscal Year 2017, we were able to achieve over a half of a million dollars of revenue while responding to more calls and making minor upgrades to our fleet.

#### **Financial Information**

The management of the County of Page is responsible for establishing and maintaining internal controls to ensure the protection of the County assets. In developing and evaluating the County of Page's accounting system, consideration is given to the adequacy of internal accounting controls. Internal controls are designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition; and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgments by management.

#### **Single Audit**

As a recipient of federal and state financial assistance, the County also is responsible for ensuring that adequate internal controls are in place to ensure compliance with applicable laws and regulations related to those programs. These internal controls are subject to periodic evaluation by management.

As a part of the County's single audit, described earlier, tests are made to determine the adequacy of the system of internal control, including that portion related to federal financial assistance programs, as well as to determine that the government has complied with applicable laws and regulations. The results of the County's single audit for the fiscal year ended June 30, 2017 provided no instances of material weaknesses in the system of internal control and no violations of applicable laws and regulations.

#### **Budgeting Controls**

Budgets are adopted on a basis consistent with generally accepted accounting principles. Governmental funds utilize the current financial resources measurement focus and the modified accrual basis of accounting. Revenues and related assets are recorded when measurable and available to finance operations during the year. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Proprietary and Fiduciary Funds use the accrual basis of accounting which recognizes revenues when earned and expenses when incurred.

The appropriations resolution places legal restrictions on expenditures at the functional level. Formal budgets are legally adopted for the governmental funds, which include the General, Social Services, Children's Services Act (formerly Comprehensive Services Act), Capital Projects Funds, Parks and Recreation, Juvenile Community Crime Control, Victim Witness Protection, Water Quality, and Airport Hangar funds of the primary government and component unit – School Board.

Budgetary integration is employed as a management control device during the year, and budgets are monitored and reported to the Board of Supervisors on a monthly basis.

Demonstrating compliance with the adopted budget is an important component of the County's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets, and have a keen interest in following the actual financial progress over the course of the year. The County, like many other localities, revises their original budgets over the course of the year for a variety of reasons. Under the GASB 34 reporting model, governments provide budgetary comparison information in their annual reports including the original budget, final budget and actual results.

The County Administrator is authorized to transfer budgeted amounts within the primary government's governmental funds; however, the component unit School Board is authorized to transfer budgeted amounts within the school system's categories.

Appropriations lapse on June 30 for all County departments. Supplemental appropriations are made as necessary throughout the year. Encumbrances and reserved fund balances outstanding at June 30 are re-appropriated in the succeeding year on a case-by-case basis.

#### **Relevant Financial Policies**

The County of Page, Virginia has adopted a comprehensive set of financial policies. The County has a policy that requires the adoption of a balance annual operating budget (i.e., estimated revenues equal to appropriations and transfers to other funds). For Fiscal Year 2017, no carryover funds were utilized in order to balance the adopted budget. Several appropriations, as they related to restricted sources of funds and our component unit, re-appropriated carryover funds, but none were required to balance the budget. The County also has a policy in place to maintain a 15% Fund Balance in order to not only meet our debt covenants, but remain agile and adaptive in the current economic climate.

#### Other Information

#### **Independent Audit**

State statutes require an annual audit by independent certified public accountants. The accounting firm of Robinson, Farmer, Cox Associates, CPA's, was selected by the County. In addition to meeting the requirements set forth in state statutes, the audit also was designed to meet the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). The auditors' report on the basic financial statements and combining individual fund statements and schedules is included in the Financial Section of this report. The auditors' report related specifically to the single audit is included in the Compliance Section.

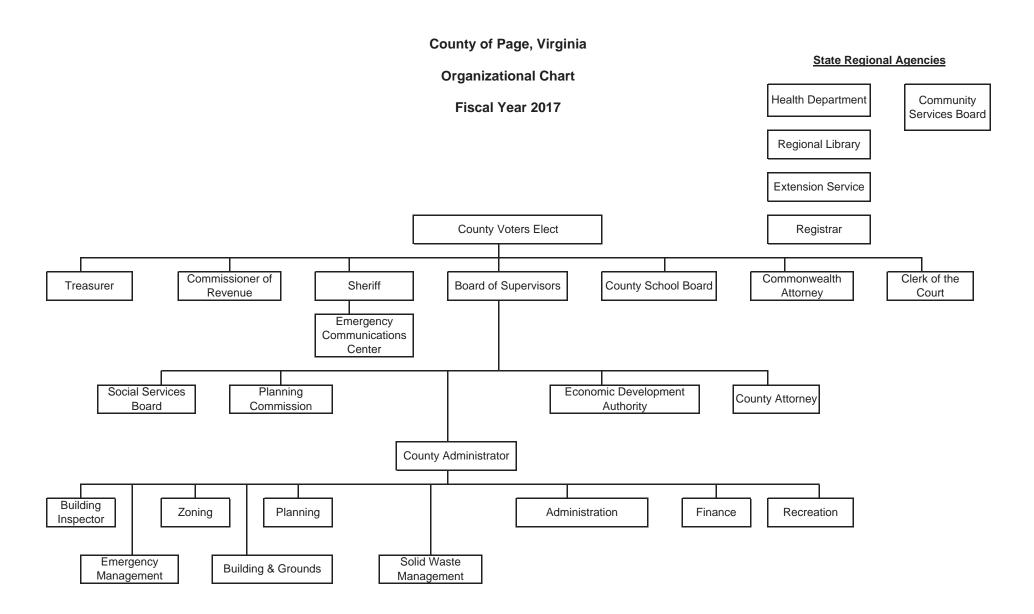
#### **Acknowledgments**

The preparation of this annual financial report could not have been accomplished without the dedicated effort of Amity Moler, County Administrator, Penny Gray, Treasurer, the School Board and the members of their staff. We would like to express our appreciation to all members of those departments who assisted and contributed to the preparation of this report. Moreover, without the leadership and support of the Board of Supervisors, preparation of this report would not have been possible.

Sincerely,

Dennis Lee Click Budget Officer

Dennis Lee Click



#### **COUNTY OF PAGE, VIRGINIA**

#### **BOARD OF SUPERVISORS**

Johnny Woodward, Chairman

Mark Stroupe David Wiatrowski Dorothy F. Pendley Larry Foltz D. Keith Guzy, Jr.

Amity Moler, County Administrator

#### **OFFICIALS**

#### SCHOOL BOARD

Morgan S. Phenix, Chairman

Larry W. Foltz Melissa S. Deibert Jackie Sullivan-Smoot, Vice Chairman Randy J. Bailey Sharon K. Lucas Ellen H. Fields, Clerk

#### FINANCE BOARD

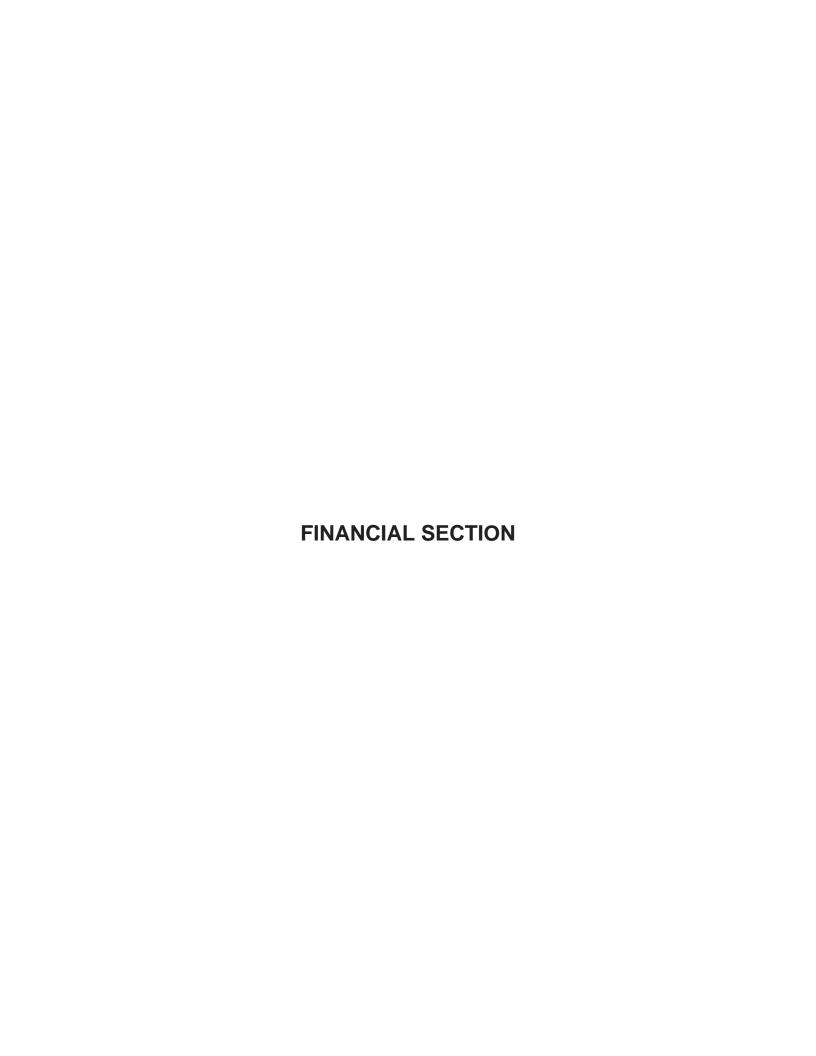
Members, Page County Board of Supervisors Penny Gray, Treasurer Dennis Click, Budget Officer

#### **BOARD OF SOCIAL SERVICES**

Louise Kyger, Chairman

Ted Booker Donnie Roudabush Fred Fielding Darrell Short

Jan Sletten



### ROBINSON, FARMER, COX ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS

A PROFESSIONAL LIMITED LIABILITY COMPANY

#### **Independent Auditors' Report**

## TO THE HONORABLE MEMBERS OF THE BOARD OF SUPERVISORS COUNTY OF PAGE, VIRGINIA

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of County of Page, Virginia, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component units, each major fund and the aggregate remaining fund information of County of Page, Virginia, as of June 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules relating to pension and OPEB funding on pages 4-9, 77 and 78-83 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise County of Page, Virginia's basic financial statements. The introductory section, other supplementary information, and statistical information, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), and is also not a required part of the basic financial statements.

The other supplementary information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section and statistical information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2017, on our consideration of County of Page, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County of Page, Virginia's internal control over financial reporting and compliance.

Staunton, Virginia November 30, 2017

Robinson, Farmer, lax Associates

#### **Management's Discussion and Analysis**

The following is a narrative overview and analysis of the financial activities of County of Page, Virginia for the fiscal year ended June 30, 2017.

#### **Financial Highlights**

The assets and deferred outflows of the County of Page, Virginia were short of its liabilities and deferred inflows at the close of the most recent fiscal year by \$(7,989,511). Of this amount, \$(13,005,687) is unrestricted. This deficit is attributable mainly to landfill remediation costs incurred by the County in 2006. The Component Unit School Board's net position was \$(4,729,554) of which \$(31,844,589) is unrestricted. This deficit can be attributed to the recording of the Component Unit School Board's VRS net pension liability of \$34,704,670.

At the end of the fiscal year, unassigned fund balance for the general fund was \$7,986,584.

As of the close of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$10,043,337, an increase of \$3,275,880 in comparison to the prior year. \$7,986,584 is available for spending at the government's discretion (unassigned fund balance).

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. These statements are comprised of three components: 1) government wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Local governmental accounting and financial reporting originally focused on funds that were designed to enhance and demonstrate fiscal accountability, as these statements are now accompanied by government-wide financial statements, the objective of operational accountability will also be met. These objectives will provide financial statements users with both justification from the government that public monies have been used to comply with public decisions and as to whether operating objectives have been met efficiently and effectively and can continue to be met in the future.

#### **Government-wide Financial Statements**

Government-wide financial statements provide financial statement users with a general overview of County finances. The statements include all assets and liabilities using the accrual basis of accounting. All current year revenues and expenses are taken into account regardless of when cash is received or paid. Both the financial overview and accrual accounting factors are used in the reporting of a private-sector business. Two financial statements are used to present this information: 1) the statement of net position and 2) the statement of activities.

The statement of net position presents all of the County's permanent accounts, or assets, liabilities deferred inflows/outflows of resources and net position. The difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as net position. Increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Other non-financial factors will also need to be considered to determine the overall financial position of the County.

The statement of activities presents information showing how the government's net position changed during the fiscal year. The statement is focused on the gross and net cost of various governmental functions that are supported by general tax and other revenue. The statement of activities presents expenses before revenues, emphasizing that in government revenues are generated for the express purpose of providing services and not as an end unto itself.

Both government-wide financial statements separate governmental activities and business-type activities of the County. Taxes and intergovernmental revenues principally support governmental activities. They include general government administration; judicial administration; public safety; public works; health and welfare; parks, recreation and cultural; and community development. Business-type activities recover all or a significant portion of their costs through user fees and charges. The County currently shows no business-type activities.

The government-wide financial statements include, in addition to the primary government or County, three component units; the Page County School Board, the Page County EDA and the Luray-Page Airport Authority. Although the component units are legally separate entities, the County is financially accountable for them. A primary government is accountable for an organization if the primary government appoints a majority of the organization's governing body. A primary government is financially accountable if, in addition, either the government is able to impose its will on the organization or the organization is capable of imposing specific financial burdens on the primary government. For example, the primary government may approve debt issuance, rate structure and/or provide significant funding for operations of the component unit.

#### **Fund Financial Statements**

The fund financial statements will be more familiar to past financial statement users. The only difference from prior year presentation of the fund statements is that only major, or significant, funds will be presented. A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance related legal requirements. The County's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions, or services, reported as governmental activities in the government-wide financial statements. Whereas the government-wide financial statements are prepared on the accrual basis of accounting, the governmental fund financial statements are prepared on the modified accrual basis of accounting. The focus of modified accrual reporting is on near-term inflows and outflows of financial resources and the balance of financial resources available at the end of the fiscal year. Since the governmental funds focus is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. A reconciliation of the two methods is provided in Exhibits 4 & 6 in this report.

The County maintains seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, the special revenue fund and the capital projects fund, both of which are considered to be major funds. Data from the other four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements is provided on Exhibits 16-18 in this report.

#### **Proprietary Funds**

There are two types of proprietary funds: enterprise funds which are established to account for the delivery of goods and services to the general public and internal service funds which account for the delivery of goods and services to other departments or agencies of the government. Proprietary funds use the accrual basis of accounting, similar to private sector business.

The County of Page has one internal service fund, which is retained for purposes of the school board component unit: Health Insurance Fund. The Health Insurance Fund accounts for insurance premiums paid by the School Board for all departments. At June 30<sup>th</sup> the plan surplus was \$29,629 with an overall net position of \$829,953. A thorough explanation and historical claim and settlement data is available in Note 15 of this report.

#### Fiduciary Funds

Fiduciary funds account for assets held by the government as a trustee or agent for another organization or individual. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. Fiduciary funds are not reflected in the government-wide financial statement because the funds are not available to support the County's own activities.

#### Notes to the Financial Statements

The notes provide additional information that is needed to fully understand the data provided in the government-wide and fund financial statements.

#### **Government-wide Financial Analysis**

As previously noted, net position may serve as a useful indicator of a government's financial position. The County of Page's assets failed to exceed its liabilities and deferred inflows of resources by \$(7,989,511) at the close of the fiscal year.

The County's net position is divided into three categories: (1) net investment in capital assets; (2) restricted; and (3) unrestricted.

County of Page,	Virginia	a's Net Position	
		2017	2016
Current and Other Assets	\$	27,987,735	\$ 23,350,442
Capital Assets		49,268,601	50,830,107
Total Assets	\$	77,256,336	\$ 74,180,549
Pension Contributions	\$	625,053	\$ 821,590
Items Related to Net Pension Liability		641,666	-
Total Deferred Outflows of Resources	\$	1,266,719	\$ 821,590
Long Term Liabilities	\$	70,770,945	\$ 69,763,302
Other Liabilities		5,269,732	4,336,345
Total Liabilities	\$	76,040,677	\$ 74,099,647
Unavailable Revenue-Property Taxes	\$	9,811,153	\$ 9,713,178
Items Related to Net Pension Liability		660,736	798,550
Total Deferred Inflows of Resources	\$	10,471,889	\$ 10,511,728
Net Investment in Capital Assets	\$	2,205,669	\$ (124,706)
Restricted		2,810,507	741,443
Unrestricted		(13,005,687)	(10,225,973)
Total Net Position	\$	(7,989,511)	\$ (9,609,236)

The County uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves are needed for governmental operations and cannot be liquidated to repay these liabilities.

Restricted net position represents resources that are subject to external restrictions on how they may be used. Of the \$2,810,507 in restricted net position, \$815,711 is restricted for debt service and bond covenants, while \$1,994,796 is restricted for capital projects.

At the end of the fiscal year, the County is able to report positive balances in two of the three categories of net position.

#### **Governmental Activities**

Governmental activities have increased the County's net position by \$1,619,725 due in large part to keeping expenditure growth low, at 1.4%, and increasing revenues by 5.25% (primarily through general property taxes, meals and lodging taxes).

# CHANGES IN NET POSITION For The Year Ended June 30, 2017 Governmental Activities

Percentage		2017		2046
Revenues:	_	2017		2016
Program Revenues:	Ф	0.440.000	Φ	0.505.400
Charges for Services	\$	2,412,388	\$	2,505,460
Operating Grants and Contributions		8,754,656		8,616,224
General Revenues:				
General Property Taxes		21,317,725		20,735,519
Other Local Taxes		3,986,406		3,379,186
Use of Money and Property		46,985		32,357
Miscellaneous		388,957		178,058
Grants and Contributions Not Restricted		2,351,768		2,365,622
Total Revenues	\$	28,091,841	\$	26,690,742
Expenses:				
General Government	\$	2,350,004	\$	2,613,493
Judicial Administration		1,140,691		1,113,134
Public Safety		8,669,850		8,555,808
Health and Welfare		3,931,959		3,542,736
Education		12,289,299		12,215,154
Parks, Recreation, and Cultural		317,432		303,900
Community Development		3,612,114		3,667,775
Public Works		2,822,940		2,524,857
Interest on Long-Term Debt		2,504,871		2,579,296
Total Expenses	\$	37,639,160	\$	37,116,153
Changes in Net Position	\$	1,619,725	\$	696,273
Net Position, Beginning		(9,609,236)		(10,305,509)
Net Position, Ending	\$	(7,989,511)	\$ _	(9,609,236)

#### Financial Analysis of the Government's Funds

As mentioned earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

#### Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of financial resources. Such information is useful in assessing the County's financing requirements. Unassigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the year end, the County's governmental funds reported combined ending fund balances of \$10,043,337 an increase of \$3,275,880 over the prior year. As discussed earlier, this increase is attributable to increased property, meals and lodging tax collections and maintaining prior year expenditure levels. \$2,810,507 is restricted to indicate that it is not available for new spending because it has already been committed to bond covenants for the USDA loan for improvements to Battlecreek Landfill and for capital projects expenditures (also primarily related to improvements at Battlecreek Landfill).

The general fund is the chief operating fund of the County. As of June 30, 2017, the total fund balance was \$8,028,041, of which \$7,986,584 was unassigned. The general fund balance increased by \$2,321,337 primarily due to increased tax revenue and a reduction in expenditures. The Capital Projects Fund ended the year with a fund balance of \$1,895,703, an increase of \$944,688 which is attributable to debt proceeds of \$3,027,000 received for the Battlecreek Landfill project. However only \$1,822,326 was spent during the year on the project. The County's other governmental funds showed a modest increase of \$9,855 in fund balance.

#### **General Fund Budgetary Highlights**

Differences between the original budgeted appropriations and the final amended budgeted appropriations resulted in an increase of \$796,658 in appropriations and can be briefly summarized as follows:

- \$602,113 increase in public safety expenditures due in part to the receipt and expenditures associated with various grant, fire & rescue, and other law enforcement programs including forfeited asset proceeds, PSAP, and two-for-life.
- \$146,250 increase in contributions to the Component Unit School Board.

These increased budgeted expenditures did not result in actual expenditures during the year contributing to the \$1,513,726 positive variance when compared to the final budget expenditures.

Final budgeted revenues increased by \$532,439 from the original budget due to the public safety grants discussed above. Actual revenues exceeded the final budget by \$894,601 primarily due to increased personal property taxes and transient occupancy tax collections.

#### **Capital Asset and Debt Administration**

#### Capital Assets

County Investments in capital assets have been made in four different categories, which include land, buildings and major subsystems, machinery and equipment, and construction in process. Governmental capital assets decreased slightly from the prior year, primarily due to a natural curve of depreciation setting in without many high value assets added in this current fiscal year, as opposed to prior years.

# County of Page, Virginia Capital Assets for Governmental Activities (Net of Depreciation)

Governmental Activities		2017	2016
Land	\$	1,970,464	\$ 1,970,464
Buildings and Systems		41,757,439	44,330,015
Machinery and Equipment		1,284,273	1,791,508
Construction in Progress		4,256,425	2,738,120
Total	\$ _	49,268,601	\$ 50,830,107

Additional information on the County's capital assets can be found in Note 8 to the financial statements.

#### Long-term debt

The County carried several liabilities that fall into the realm of long-term debt. Among these general categories are General Obligation Bonds and Revenue Bonds, which have financed large scale projects for the County. Included in Revenue Bonds are our Lease Revenue Bonds, a bond secured by payment of lease payments by the party securing the bond. Substantial amounts of debt are related to landfill closure and post closure activities, a liability that is required to be tracked and updated by the County. Capital leases are a useful tool for managing cash flow through (often smaller) debt instruments, and the County held just under \$27,255 of these at year end. Premiums related to the issuance of our existing bonds continue to decrease as we have not had any new bond premiums added in relation to debt issuance. We continue to see the impact of GASB Statement No. 68, and the new pension reporting standards, as part of our long-term debt. Also of note, GASB Statement No. 45 outlines the methodology of calculating Other Post Employment Benefit obligations. Lastly, we have the balance of leave which is eligible for a financial payment as employee's leave employment with the County.

At fiscal year end the County had the following outstanding debt:

#### County of Page, Virginia's Outstanding Debt For Year Ended June 30, 2017

Governmental Activities	2017	2016
General Obligation Bonds	\$ 42,748,467	\$ 44,733,233
Revenue Bonds	16,277,776	14,119,124
Landfill Closure/Post-Closure	6,074,073	5,762,288
Capital Leases	27,255	92,235
Premiums on Bond Issuance	546,210	583,413
Net Pension Liability	3,439,979	3,049,509
Net OPEB Obligation	902,000	804,300
Compensated Absences	755,185	619,200
<b>Total Outstanding Debt</b>	\$ 70,770,945	\$ 69,763,302

During the current fiscal year, the County's long-term debt decreased by \$1,007,643.

Additional information on the County's long-term debt can be found in Note 11 to the financial statements.

#### **Economic Factors and Next Year's Budgets**

- As of the end of this reporting period, unemployment sat at 4.5% for Page County, exactly the same rate as
  at the close of the prior fiscal year. This is higher in comparison with the state's average of 3.8% for the
  same period, and just above the national average of 4.4%.
- Earnings on idle cash continue to remain at low levels.
- It is expected that the Commonwealth of Virginia may continue to decrease its funding to localities, particularly given the impact of federal government budgetary cuts to the Commonwealth.

These factors will be considered when preparing the County's budget and future plans for expenditures.

#### **Requests for Information**

This financial report is designed to provide readers with a general overview of the County of Page's finances. Questions concerning any of the information provided in this report or requests for additional financial information may be addressed to: Finance Department, 103 South Court Street, Suite F, Luray, Virginia, 22835.





		Primary Government		Component Unit		Component Unit	Component Unit
		Governmental Activities		School Board	_	Economic Development Authority	Luray-Page Airport Authority
ASSETS							
Cash and cash equivalents	\$	9,798,036	\$	2,294,625	\$	259,190 \$	252,271
Receivables (net of allowance for uncollectibles):							
Taxes receivable		13,341,717		-		-	-
Accounts receivable		840,317		41,871		1,583,302	5,612
Notes receivable		-		-		5,112	-
Due from primary government		-		2,155,985		-	-
Due from other governmental units		1,189,298		937,132		-	28,726
Inventories		7.000		37,156		4 475	37,837
Prepaid items Restricted assets:		7,860		-		1,475	-
Temporarily restricted:							
Cash and cash equivalents		2,810,507		_		_	_
Capital assets (net of accumulated depreciation):		2,010,007					
Land		1,970,464		977,491		2,751,000	1,936,386
Buildings and improvements		41,757,439		31,832,364		-	7,320,840
Machinery and equipment		1,284,273		1,419,634		-	209,165
Construction in progress		4,256,425	_	12,953	_		4,411,358
Total assets	\$	77,256,336	\$_	39,709,211	\$_	4,600,079 \$	14,202,195
DEFERRED OUTFLOWS OF RESOURCES							
Pension contributions subsequent to measurement date	\$	625,053	\$	2,867,451	\$	- \$	-
Items related to measurement of net pension liability		641,666		2,399,603		<u> </u>	
Total deferred outflows of resources	\$	1,266,719	\$	5,267,054	\$	\$	
LIABILITIES							
Accounts payable	\$	1,895,464	\$	367,073	\$	750 \$	62,121
Accrued liabilities	•	325,896	•	3,157,375	•	-	- ,
Retainage payable		-		-		-	331,837
Customers' deposits		-		-		-	1,380
Accrued interest payable		892,387		44,860		-	-
Due to component unit		2,155,985		-		-	-
Long-term liabilities:		0.444.550		0.45.040		00.707	
Due within one year		3,141,553		645,313		22,767	-
Due in more than one year		67,629,392	-	43,510,176	-	1,542,235	
Total liabilities	\$	76,040,677	\$_	47,724,797	\$_	1,565,752 \$	395,338
DEFERRED INFLOWS OF RESOURCES							
Deferred revenue-property taxes	\$	9,811,153	\$	-	\$	- \$	-
Items related to measurement of net pension liability		660,736	_	1,981,022			
Total deferred inflows of resources	\$	10,471,889	\$_	1,981,022	\$	\$	
NET POSITION							
Net investment in capital assets Restricted:	\$	2,205,669	\$	27,115,035	\$	2,751,000 \$	13,484,098
Capital projects		1,994,796		-		-	-
Debt service and bond covenants		815,711		-		-	-
Unrestricted		(13,005,687)	_	(31,844,589)	_	283,327	322,759
Total net position	\$	(7,989,511)	\$_	(4,729,554)	\$	3,034,327 \$	13,806,857



						Program Revenue	es	
Functions/Programs		Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions
PRIMARY GOVERNMENT:								
Governmental activities:								
General government administration	\$	2,350,004	\$	22,971	\$	324,572	\$	-
Judicial administration		1,140,691		86,574		617,733		-
Public safety		8,669,850		802,672		2,791,463		-
Public works		2,822,940		1,452,965		11,992		-
Health and welfare		3,931,959		17,783		2,389,623		-
Education		12,289,299		-		-		-
Parks, recreation, and cultural		317,432		29,423		-		-
Community development		3,612,114		-		2,619,273		-
Interest on long-term debt		2,504,871		-	_	-		-
Total governmental activities	\$_	37,639,160	\$_	2,412,388	\$_	8,754,656	\$_	-
COMPONENT UNITS:								
School Board	\$	37,790,139	\$	2,244,878	\$	24,478,204	\$	-
Economic Development Authority		77,476		-		84,391		-
Luray-Page Airport Authority	_	629,486		292,429		-		2,787,666
Total component units	\$	38,497,101	\$	2,537,307	\$	24,562,595	\$	2,787,666

General revenues:

General property taxes

Local sales tax

Motor vehicle licenses

Transient occupancy taxes

Meals tax

**Business licenses** 

Tax on recordation and wills

Other local taxes

Unrestricted revenues from use of money and property

Miscellaneous

Grants and contributions not restricted to specific programs

Total general revenues

Change in net position

Net position - beginning

Net position - ending

Net (Expense) Revenue and Changes in Net Position

	Ch	anges in Net Position			
	Primary Government	Component Unit	Component Unit		Component Unit
	Governmental Activities	School Board	Economic Development Authority		Luray-Page Airport Authority
_	Houvillo	Odilooi Boara	nationty		лирогелимонку
\$	(2,002,461) \$	-	\$ -	\$	-
	(436,384)	-	-		-
	(5,075,715)	-	-		<del>-</del>
	(1,357,983)	-	-		-
	(1,524,553)	-	-		-
	(12,289,299) (288,009)	-	-		-
	(992,841)	-	-		-
	(2,504,871)	_	_		
\$	(26,472,116) \$		\$ -	\$	
Ψ=	(20,472,110) φ		Ψ <u></u>	· "—	
\$	- \$	(11,067,057)	\$ -	\$	-
•	<u>-</u> `	-	6,915	•	-
	-	-	· -		2,450,609
\$	<u> </u>	(11,067,057)	\$ 6,915	\$	2,450,609
\$	21,317,725 \$		\$ -	\$	
Ψ	1,605,724	_	Ψ -	Ψ	
	442,855	_			
	1,150,605	_	_		
	371,091	_	_		<u>-</u>
	179,484	_	-		_
	172,219	_	-		-
	64,428	-	-		-
	46,985	38,119	396		407
	388,957	562,607	-		1,866
_	2,351,768	12,122,367			
\$	28,091,841 \$				2,273
\$	1,619,725 \$		\$ 7,311	\$	2,452,882
	(9,609,236)	(6,385,590)	3,027,016		11,353,975
\$	(7,989,511)	(4,729,554)	\$ 3,034,327	\$	13,806,857



Balance Sheet Governmental Funds June 30, 2017

Cash and cash equivalents         \$ 9,344,303         \$ 333,955         \$ 119,778         \$ 9,798,078           Receivables (net of allowance for uncollectibles):         \$ 13,341,717         \$ 0         \$ 13,341,717           Taxes receivable         \$ 40,317         \$ 0         \$ 840,717           Due from other funds         \$ 131,629         \$ 36,107         \$ 167,736           Due from other governmental units         \$ 18,6766         \$ 372,532         \$ 1,189,298           Prepaid terms         7,860         \$ 2,810,507         \$ 7,860           Restricted assets:         \$ 24,482,592         \$ 314,462         \$ 28,415,5471           Total assets         \$ 2,810,507         \$ 2,810,507         \$ 2,810,507           Total assets         \$ 24,482,592         \$ 314,462         \$ 22,810,507         \$ 2,810,567           Total assets         \$ 2,482,592         \$ 3,144,62         \$ 276,479         \$ 1,895,464           Accounts payable         \$ 504,951         \$ 1,114,034         \$ 276,479         \$ 1,895,464           Accounts payable         \$ 504,951         \$ 1,114,034         \$ 276,479         \$ 1,895,464           Accounts payable         \$ 504,951         \$ 1,248,759         \$ 408,824         \$ 1,595,855           Total liabilities         \$			General		Capital Projects Fund	Other Governmental Funds	 Total
Taxes receivable	Cash and cash equivalents	\$	9,344,303	\$	333,955	\$ 119,778	\$ 9,798,036
Cash and cash equivalents         - 2,810,507         - 2,810,507           Total assets         \$ 24,482,592         \$ 3,144,62         \$ 528,417         \$ 28,155,471           LIABILITIES         \$ 504,951         \$ 1,114,034         \$ 276,479         \$ 1,895,464           Accountly payable         \$ 504,951         \$ 134,725         716         325,896           Due to tother funds         36,107         131,629         16,7736           Due to component unit         2,155,985         -         -         2,155,985           Total liabilities         \$ 2,887,498         \$ 1,248,759         \$ 408,824         \$ 4,545,081           DEFERRED INFLOWS OF RESOURCES           Unavailable revenue-property taxes         \$ 13,567,053         \$ \$ 80,000         \$ 8,000	Taxes receivable Accounts receivable Due from other funds Due from other governmental units Prepaid items		840,317 131,629 816,766		- - - -	,	840,317 167,736 1,189,298
Clabilities			-	_	2,810,507		 2,810,507
Accounts payable         \$ 504,951         \$ 1,114,034         \$ 276,479         \$ 1,895,464           Accrued liabilities         190,455         134,725         716         325,896           Due to component unit         2,155,985         -         131,629         167,736           Due to component unit         2,155,985         -         -         2,155,985           Total liabilities         \$ 2,887,498         \$ 1,248,759         \$ 408,824         \$ 4,545,081           DEFERRED INFLOWS OF RESOURCES           Unavailable revenue-property taxes         \$ 13,567,053         \$ 5         \$ 13,567,053           FUND BALANCES           Nonspendable:         Prepaid items         \$ 7,860         \$ 5         \$ 7,860 <td>Total assets</td> <td>\$</td> <td>24,482,592</td> <td>\$</td> <td>3,144,462</td> <td>\$528,417</td> <td>\$ 28,155,471</td>	Total assets	\$	24,482,592	\$	3,144,462	\$528,417	\$ 28,155,471
DEFERRED INFLOWS OF RESOURCES	Accounts payable Accrued liabilities Due to other funds	\$	190,455 36,107	\$		716	\$  325,896 167,736
FUND BALANCES           Nonspendable:           Prepaid items         \$ 7,860         \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Total liabilities	\$	2,887,498	\$	1,248,759	\$408,824	\$ 4,545,081
FUND BALANCES         Nonspendable:       Prepaid items       \$ 7,860       \$ - \$ 7,860       \$ 7,860       Restricted:       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 8,028,041       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 7,860       \$ 8,028,041       \$ 1,994,796	DEFERRED INFLOWS OF RESOURCES						
Nonspendable:       Prepaid items       \$ 7,860 \$ - \$ - \$ 7,860         Restricted:       B15,711       - \$ 15,711       - \$ 815,711       - \$ 815,711       - \$ 815,711       - \$ 815,711       - \$ 1,994,796       - \$ 1,994,796       - \$ 1,994,796       - \$ 1,994,796       - \$ 1,894,796       <	Unavailable revenue-property taxes	\$	13,567,053	\$	-	\$	\$ 13,567,053
Debt service       -       815,711       -       815,711         Capital projects       1,994,796       1,994,796         Committed:       -       -       -       118,949         Parks and recreation       -       -       -       118,949         Assigned:       -       -       -       9,911       -       -       9,911         Local dare       2,419       -       -       2,419         Crime victim witness       13,660       -       -       13,660         Department of Justice VJCAA       6,751       -       -       6,751         DHCD       856       -       -       856         Emergency services       -       -       644       644         Unassigned       7,986,584       (914,804)       -       7,071,780         Total fund balances       \$ 8,028,041       1,895,703       119,593       10,043,337	Nonspendable:	\$	7,860	\$	-	\$ -:	\$ 7,860
Parks and recreation       -       -       118,949       118,949         Assigned:       Page County water quality       9,911       -       -       9,911         Local dare       2,419       -       -       2,419         Crime victim witness       13,660       -       -       13,660         Department of Justice VJCAA       6,751       -       -       6,751         DHCD       856       -       -       856         Emergency services       -       -       644       644         Unassigned       7,986,584       (914,804)       -       7,071,780         Total fund balances       \$ 8,028,041       \$ 1,895,703       \$ 119,593       \$ 10,043,337	Debt service Capital projects		-		,	-	,
Page County water quality       9,911       -       -       9,911         Local dare       2,419       -       -       2,419         Crime victim witness       13,660       -       -       13,660         Department of Justice VJCAA       6,751       -       -       6,751         DHCD       856       -       -       856         Emergency services       -       -       644       644         Unassigned       7,986,584       (914,804)       -       7,071,780         Total fund balances       \$ 8,028,041       \$ 1,895,703       \$ 119,593       \$ 10,043,337	Parks and recreation		-		-	118,949	118,949
Total fund balances \$ 8,028,041 \$ 1,895,703 \$ 119,593 \$ 10,043,337	Page County water quality Local dare Crime victim witness Department of Justice VJCAA DHCD Emergency services		2,419 13,660 6,751 856			- - - - 644	2,419 13,660 6,751 856 644
		<u> </u>		\$		\$ 119.593	 \$ 
		-					 

Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position June 30, 2017

Amounts reported for governmental activities in the statement of net position are different because:	t	
Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds	\$	10,043,337
Capital assets used in governmental activities are not financial resources and, therefore are not reported in the funds.	,	49,268,601
Other long-term assets are not available to pay for current-period expenditures and therefore, are reported as unavailable in the funds.	l <b>,</b>	3,095,164
Pension contributions subsequent to the measurement date will be a reduction to the net pension liability in the next fiscal year and, therefore, are not reported in the funds.		625,053
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.	t _	(71,021,666)
Net position of governmental activities	\$_	(7,989,511)

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended June 30, 2017

		General	Special Revenue Fund		Capital Projects Fund	Other Governmental Funds	Total
REVENUES	_		-	_	_		_
General property taxes	\$	21,051,318 \$	-	\$	- \$	- \$	21,051,318
Other local taxes		3,986,406	-		-	-	3,986,406
Permits, privilege fees,							
and regulatory licenses		223,187	-		-	-	223,187
Fines and forfeitures		81,788	-		-	-	81,788
Revenue from the use of							
money and property		46,952	-		33	-	46,985
Charges for services		2,060,207	-		-	47,206	2,107,413
Miscellaneous		388,957	-		-	-	388,957
Intergovernmental:		5 570 070				4.070.000	0.045.070
Commonwealth		5,573,279	- 0.040.070		-	1,372,093	6,945,372
Federal	φ-	524,249	2,619,273	φ-		1,017,530	4,161,052
Total revenues	Φ_	33,936,343 \$	2,619,273	Φ_	33_\$	2,436,829 \$	38,992,478
EXPENDITURES							
Current:							
General government administration	\$	2,200,628 \$	_	\$	- \$	- \$	2,200,628
Judicial administration	•	1,211,995	_	•	- '	-	1,211,995
Public safety		8,293,850	_		_	-	8,293,850
Public works		2,046,617	-		-	-	2,046,617
Health and welfare		423,745	-		-	3,500,849	3,924,594
Education		9,628,769	-		-	-	9,628,769
Parks, recreation, and cultural		298,518	-		-	19,568	318,086
Community development		1,012,232	2,619,273		-	-	3,631,505
Nondepartmental		141,416	-		-	-	141,416
Capital projects		-	-		1,822,326	-	1,822,326
Debt service:							
Principal retirement		2,918,094	-		-	-	2,918,094
Interest and other fiscal charges	_	2,605,718		_			2,605,718
Total expenditures	\$_	30,781,582 \$	2,619,273	\$_	1,822,326 \$	3,520,417 \$	38,743,598
Excess (deficiency) of revenues over							
(under) expenditures	\$	3,154,761 \$	_	\$	(1,822,293) \$	(1,083,588) \$	248,880
(andor) experiances	Ψ_	<u>σ, ισ ι, ισ ι</u> φ		- Ψ_	(1,022,200) <b>(</b>	(1,000,000) φ_	2 10,000
OTHER FINANCING SOURCES (USES)							
Transfers in	\$	628,213 \$	-	\$	399,454 \$	1,093,443 \$	2,121,110
Transfers out		(1,461,637)	-		(659,473)	-	(2,121,110)
Issuance of general obligation bonds		-	-		3,027,000	-	3,027,000
Total other financing sources (uses)	\$	(833,424) \$	-	\$	2,766,981 \$	1,093,443 \$	3,027,000
Not change in fund belonges	<b>ው</b>	0 204 227 <b>e</b>		\$	044600 Ф	0.055 0	2 275 000
Net change in fund balances Fund balances - beginning	\$	2,321,337 \$ 5,706,704	-	Φ	944,688 \$ 951,015	9,855 \$ 109,738	3,275,880 6,767,457
Fund balances - beginning Fund balances - ending	\$	8,028,041 \$	<u>-</u>	\$	1,895,703		6,767,457 10,043,337
i dila balances - enality	Ψ=	<u>υ,υ∠υ,υ+ι</u> φ		Ψ=	1,000,700 p	ΨΦ	10,040,007

Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds To the Statement of Activities Year Ended June 30, 2017

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds

\$ 3,275,880

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the capital outlays exceeded depreciation in the current period.

(1,561,506)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

404,221

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

(383,488)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

(115,382)

Change in net position of governmental activities

1,619,725

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2017

	_	Agency Funds
ASSETS		
Cash and cash equivalents	\$_	186,463
Total assets	\$ <u></u>	186,463
LIABILITIES		
Amounts held for social services clients	\$	9,977
Amounts held for others		136,663
Amounts held for inmates	_	39,823
Total liabilities	\$_	186,463

# Notes to the Financial Statements June 30, 2017

#### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

# A. Financial Reporting Entity

The County of Page, Virginia (government) is a municipal corporation governed by an elected five-member Board of Supervisors. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

**Blended component units.** The County has no blended component units.

**Discretely presented component units.** The Page County School Board (Board) is responsible for elementary and secondary education within the government's jurisdiction. The members of the Board's governing board are elected by the voters. However, the government is financially accountable for the Board because the government's council approves the Boards' budget, levies taxes (if necessary), and must approve any debt issuances. The Board is presented as a governmental fund type and does not issue separate financial statements.

The Economic Development Authority of Page County, Virginia is included as a component unit because the Authority's primary use of funds is to provide for economic development of the County, thereby benefiting the County even though it does not provide services directly to the County. The Economic Development Authority of Page County, Virginia does prepare separate financial statements. Complete financial statements for the Authority may be obtained at the Authority's administrative office at 440E Kenrick Lane, Front Royal, Virginia 22835.

The Luray-Page Airport Authority is included as a component unit because the Authority's primary use of funds is to provide for airport for the County of Page and County of Luray, VA, thereby benefiting the County even though it does not provide services directly to the County. The Luray-Page Airport Authority does prepare separate financial statements. Complete financial statements for the Authority may be obtained at the Authority's administrative offices at 270 Circle View Road, Luray, Virginia 22630.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# B. Government-wide and fund financial statements (continued)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Statement of Net Position – The Statement of Net Position is designed to display the financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments will report all capital assets in the government-wide Statement of Net Position and will report depreciation expense, the cost of "using up" capital assets, in the Statement of Activities. The net position of a government will be broken down into three categories – 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

Statement of Activities – The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

# C. Related Organizations

The County's officials are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointment. The Board of Supervisors appoints the board members of the Economic Development Authority of Page County, Virginia.

#### D. Jointly Governed Organizations

A jointly governed organization is a multi-governmental arrangement that is governed by representatives from each of the governments that create the organization, but that is not a joint venture because the participants do not retain an ongoing financial interest or responsibility.

Rockingham Library Association — The County of Page, the County of Rockingham, and the City of Harrisonburg participate in the Rockingham County Library Association which provides library services to its participants. The Rockingham Library Association is governed by a Board of Trustees consisting of 19 members, who are elected at the annual meeting each year of the Rockingham Library Association. Each locality's contribution is set by contractual agreement with the Rockingham Library Association. The County of Page contributed \$223,996 to the Association for operating purposes for the year ended June 30, 2017.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# D. Jointly Governed Organizations (continued)

The County, in conjunction with other localities, has created the Northwestern Community Services Board. The School Board participates in the Shenandoah Valley Regional Program for Special Education. The governing bodies of these organizations are appointed by the respective governing bodies of the participating jurisdictions. During the year, the County contributed \$78,388 to the Northwestern Community Services Board.

# E. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, other local taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for and reports all financial resources of the general government, except those required to be accounted for in another fund. The General Fund includes the activities of Department of Justice VJCCCA, Community Development, Crime Victim Witness Program, Local DARE, and Water Quality Funds.

The *special revenue fund* accounts for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Workplace Investment Act fund is considered a major fund.

The *capital projects fund* accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for capital outlays, except for those financed by proprietary funds or for assets held in trust for individuals, private organizations, or other governments. The County Capital Projects Fund is considered a major fund.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# E. Measurement focus, basis of accounting, and financial statement presentation (continued)

Additionally, the government reports the following fund types:

Special revenue funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Special revenue funds included Virginia Public Assistance, Comprehensive Services Act, E-911 and Parks and Recreation funds.

Fiduciary Funds account for assets held by governmental unit in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. Agency funds account for assets held by the County as an agent or custodian for individuals, private organizations, other governmental units or other funds. The Special Welfare, Cash Bonds, Neutering/Spaying, Jail Inmate, and Luray/Page Airport Hangar are the County's agency funds.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's enterprise funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the government's internal service funds are charges to funds for services. Operating expenses for internal service funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## F. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance

# 1. Cash and cash equivalents

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# F. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (continued)

# 2. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds" (i.e. the noncurrent portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

# 3. Property taxes

Property is assessed at its value on January 1. Property taxes attached as an enforceable lien on property as of January 1. Taxes are due and collectible semi-annually on June 5<sup>th</sup> and December 5<sup>th</sup>. The County bills and collects its own property taxes.

#### 4. Allowance for uncollectible accounts

The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$236,343 at June 30, 2017 and is comprised solely of property taxes. This allowance represents 1.7% of outstanding property taxes at June 30, 2017.

#### 5. Inventories and prepaid items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Quantities on hand at year-end are considered immaterial and have not been recorded, except in the School Cafeteria Fund where it can be easily measured.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 6. Restricted assets

At June 30, 2017, the County's restricted assets totaled \$2,810,507 at June 30, 2017 and consisted of unspent debt proceeds of \$1,994,796 and \$815,711 in debt service reserve funds in the Capital Projects Fund.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# F. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (continued)

# 7. Capital assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset's life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. There was no capitalized interest during the current fiscal year.

Property, plant, and equipment of the primary government, as well as the component units, is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	50
Building improvements	20
Vehicles	5
Office equipment	5
Computer equipment	5

# 8. Long-term obligations

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the government does not have a policy to pay any amounts when employees separate from service with the government. All vacation pay is accrued when incurred in the government- financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# F. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (continued)

# 9. Fund equity

The County reports fund balance in accordance with GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are not in spendable form (such as inventory and prepaids) or are required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance amounts a government intends to use for a specific purpose; intent
  can be expressed by the governing body or by an official or body to which the governing body
  delegates the authority;
- Unassigned fund balance amounts that are available for any purpose; positive amounts are only reported in the general fund.

When fund balance resources are available for a specific purpose in more than one classification, it is the County's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The County establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the Board of Supervisors through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

In the general fund, the County strives to maintain an unassigned fund balance to be used for unanticipated emergencies of approximately 15% of the actual GAAP basis expenditures and other financing sources and uses.

#### 10. Net position

Net position is the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets, less accumulated depreciation, less any outstanding debt related to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# F. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (continued)

# 11. Net position flow assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g. restricted bond and grant proceeds) and unrestricted resources, in order to calculate the amounts to report as restricted – net position and unrestricted – net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### 12. Reclassifications

Certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

#### G. Investments

Money market investments, participating interest-earning investment contracts (repurchase agreements) that have a remaining maturity at time of purchase of one year or less, nonparticipating interest-earning investment contracts (nonnegotiable certificates of deposit (CDs)) and external investment pools are measured at amortized cost. All other investments are reported at fair value.

#### H. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### I. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure) until then. The County has two items that qualify for reporting in this category. One item is comprised of certain items related to the measurement of the net pension asset. These include differences between expected and actual experience, change in assumptions, and the net difference between projected and actual earnings on pension plan investments. The other item is comprised of contributions to the pension plan made during the current year and subsequent to the net pension asset measurement date, which will be recognized as a reduction of the net pension asset next fiscal year. For more detailed information on this item, reference the pension note.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

# I. Deferred Outflows/Inflows of Resources (continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2nd half installments levied during the fiscal year but due after June 30th, and amounts prepaid on the 2nd half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2nd half installments levied during the fiscal year but due after June 30th and amounts prepaid on the 2nd half installments are reported as deferred inflows of resources. In addition, certain items related to the measurement of the net pension liability are reported as deferred inflows of resources. These include differences between expected and actual experience, change in assumptions, the net differences between projected and actual earnings on pension plan investments, and changes in proportion and differences between employer contributions and proportionate share of contributions. For more detailed information on these items. reference the pension note.

#### J. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Primary Government's Retirement Plan and the additions to/deductions from the Primary Government's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

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Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 2—RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS:

# A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position

The governmental fund balance sheet includes a reconciliation between *fund balance—total governmental funds* and *net position—governmental activities* as reported in the government-wide statements of net position. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of these differences are as follows:

	Primary	<b>Component Unit</b>
_	Government	School Board
Bonds payable, including unamortized premiums \$	(59,572,453)	-
Accrued interest payable	(892,387)	(44,860)
Capital leases	(27,255)	(7,127,407)
Landfill closure and post-closure costs	(6,074,073)	-
Net pension liability	(3,439,979)	(34,704,670)
Net OPEB obligation	(902,000)	(2,055,300)
Deferred outflows related to measurement of net pension liability	641,666	2,399,603
Compensated absences	(755,185)	(268,112)
Net adjustment to reduce fund balance-total		
governmental funds to arrive at net position-		
governmental activities \$	(71,021,666)	(41,800,746)

Another element of that reconciliation states that "other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable revenue in the funds." The details of this difference for the primary government are as follows:

	Primary Government	Component Uni- School Board
Unavailable revenue - property taxes \$	3,755,900	-
Deferred inflows related to measurement of net pension liability	(660,736)	(1,981,022)
Net adjustment to reduce <i>fund balance-total</i> governmental funds to arrive at <i>net position-governmental activities</i> \$	3,095,164	\$(1,981,022)

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 2—RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS: (CONTINUED)

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances—total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of these differences are as follows:

		Primary	Component Unit
	_	Government	School Board
Capital outlay	\$	1,771,492	\$ 717,219
Depreciation expense		(1,684,390)	(1,450,375)
Primary government capital asset allocation	_	(1,648,608)	1,648,608
Net adjustment to increase (decrease) net changes in fund balances-total governmental funds to arrive at			
changes in net position of governmental activities	\$_	(1,561,506)	\$ <u>915,452</u>

Another element of that reconciliation states that "revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds." The details of these differences are as follows:

	Primary	<b>Component Unit</b>
	Government	School Board
Increase in unavailable revenue-property taxes \$	266,407	-
Increase in deferred inflows of resources		
related to measurement of net pension liability	137,814	1,447,380
Net adjustment to decrease net changes in		
fund balances-total governmental funds to		
arrive at changes in net position of	404,221	1,447,380
governmental activities \$	<del></del>	1,447,000

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 2—RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS: (CONTINUED)

# B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities (continued)

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of these differences are as follows:

		Primary Government	Component Unit School Board
Debt issued or incurred:	-	Government	School Board
Issuance of bonds	\$	(3,027,000) \$	-
Principal repayments:			
General obligation debt		1,984,766	-
Capital lease		64,980	455,810
Revenue bonds		868,348	-
Increase in landfill closure and post-closure costs		(311,785)	-
Amortization of bond premium	_	37,203	-
Net adjustment to (decrease) increase net changes in			
balances-total governmental funds to arrive at			
changes in net position of governmental activities	\$	(383,488) \$	455,810

Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of these differences are as follows:

		Primary Government	Component Unit School Board
Accrued interest payable	\$	63,644 \$	(44,860)
Net pension liability		(390,470)	(3,724,514)
Deferred outflows related to measurement of net pension liability		445,129	2,265,049
Compensated absences		(135,985)	(13,614)
Net OPEB obligation		(97,700)	(197,200)
Net adjustment to (decrease) increase net changes in			
fund balances-total governmental funds to arrive at			
changes in net position of governmental activities	\$_	(115,382)	(1,715,139)

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 3—STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY:

# **Budgets and Budgetary Accounting**

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements.

- 1. Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- 4. The Appropriations Resolution places legal restrictions on expenditures at the activity level within each department. The appropriation for each department or activity can be revised only by the Board of Supervisors. The County Administrator is authorized to transfer budgeted amounts within general government activities and the School Board is authorized to transfer budgeted amounts within the school system's categories.
- 5. Formal budgetary integration is employed as a management control device during the year for the General Fund. The School Fund and School Cafeteria Fund are integrated only at the level of legal adoption.
- 6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 7. Appropriations lapse on June 30 for all County units.
- 8. All budgetary data presented in the accompanying financial statements is the revised budget as of June 30.

# **NOTE 4—DEPOSITS AND INVESTMENTS:**

#### **Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

# **Investments**

Statutes authorize the County to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP).

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 4—DEPOSITS AND INVESTMENTS: (CONTINUED)

# **Custodial Credit Risk (Investments)**

The County of Page sets forth the following authorized investments to mitigate custodial credit risk. Whereas, authorized investments for public funds are limited to those set forth in Chapter 18, Section 2.2-4501 of the <u>Code of Virginia</u>. Investment vehicles for the County of Page shall be further restricted in consideration of the size of the portfolio and the absence of professional investment personnel.

# **Credit Risk of Debt Securities**

The County of Page may invest any and all funds belonging to it or in its control in the following:

- 1. U.S. Treasury Bills, Notes, Bonds and other direct obligations of the United States Government.
- 2. Obligations of Agencies of the Federal Government, including but not limited to the Federal Farm Credit Bank, Federal Home Loan Bank, Federal National Mortgage Association, Government National Mortgage Association, Federal Home Loan Mortgage Corporation and Student Loan Marketing Association.
- 3. Obligations of the Commonwealth of Virginia and of its local governments and public bodies, provided such obligations have a debt rating of at least "AA" or equivalent by Moody's and/or Standard & Poor's.
- 4. Repurchase Agreements executed through Federal Reserve Member Banks or Primary Dealers in U.S. Government securities, and collateralized by Treasury or Agency obligations the market value of which is at least 102% of the purchase price of the repo.
- Certificates of deposit or other deposits of national banks located within the Commonwealth and state-chartered banks under Commonwealth supervision provided such deposits are insured or collateralized as provided by the Virginia Security for Public Deposits Act.
- 6. U.S. dollar denominated Bankers' Acceptances issued by a domestic bank or a foreign bank with an agency domiciled in the U.S., and rated by Thomson Bankwatch at least B/C (issuing bank) and I (country of origin). Not more than 40% of the total funds available for investment may be invested in banker's acceptances.
- 7. U.S. dollar denominated Commercial Paper issued by an entity incorporated in the U.S. and rated at least A-1 by Standard & Poor's Corp. and P-1 by Moody's Investors Service. Not more than 35% of the total funds available for investment may be invested in commercial paper, and not more than 5% in the obligations of any one issuer.
- 8. The County's rated debt investments as of June 30, 2017 were rated by Moody and/or an equivalent national rating organization and the ratings are presented below using the Moody rating scale.

Cou	nty's	Rated	Debt	Invest	tments	3' V	alue	S
_								

Rated Debt Investments	Fair C	Fair Quality Ratings		
		AAAm		
Local Government				
Investment Pool	\$	8,522,574		
Total	\$	8,522,574		

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 4—DEPOSITS AND INVESTMENTS: (CONTINUED)

# **Interest Rate Risk**

All County investments must be in securities maturing within five years. Maturities of the County's investments are as follows:

# **Investment Maturities (in years)**

		<b>Greater Than</b>			
Investment Type	Fair Value	1 Year	1-5 Years	6-10 Years	10 Years
Local Governement Investment Pool \$	8,522,574 \$	8,522,574	- 9	5 - \$	
Total \$	8,522,574 \$	8,522,574	- 9	- \$	

# **External Investment Pools**

The fair value of the positions in the Local Government Investment Pool (LGIP) is the same as the value of the pool shares. As this pool is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio under the provisions of GASB Statement No. 79. There are no withdrawal limitations or restrictions imposed on participants.

# DISCRETELY PRESENTED COMPONENT UNIT-SCHOOL BOARD:

Note: All deposits of the health insurance fund were allocated to the component unit school board on the government-wide financial statements — Exhibit 1.

# **NOTE 5—INTERFUND OBLIGATIONS:**

		Interfund Receivable Primary Government/ Component Unit	Interfund Payable Primary Government/ Component Unit		Due From Other Funds	Due To Other Funds
Fund	_					
Primary Government:						
General Fund	\$	- \$	2,155,985	\$	131,629 \$	36,107
Virginia Public Assistance Fund		-	-		-	131,629
Comprehensive Services Act				_	36,107	_
Sub-total	\$	- \$	2,155,985	\$	167,736 \$	167,736
Discretely Presented Component Un	its:			_		
School Fund	\$	2,155,985 \$	·	\$	- \$	-
Total reporting entity	\$	2,155,985 \$	2,155,985	\$	167,736 \$	167,736

Balances due to/from component units resulted from the time lag between the dates that interfund goods and services were provided.

Notes to the Financial Statements June 30, 2017 (Continued)

# **NOTE 6—INTERFUND TRANSFERS:**

Interfund transfers for the year ended June 30, 2017 consisted of the following:

Fund		Transfers In	Transfers Out
Primary Government:			_
General Fund	\$	628,213	\$ 1,461,637
Virginia Public Assistance Fund		375,064	-
Comprehensive Services Act		718,379	-
County Capital Projects Fund	_	399,454	 659,473
Total reporting entity	\$	2,121,110	\$ 2,121,110

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

# NOTE 7—DUE FROM OTHER GOVERNMENTAL UNITS:

Due from other governments consists of payments due from federal, and state governmental units at June 30, 2017 as follows:

				Component Unit
	Drimory	Component Unit		Luray-Page Airport
	Primary	• • • • • • • • • • • • • • • • • • • •		•
Commonwealth of Virginia:	Government	School Board	•	Authority
State sales taxes	\$ -	\$ 669,011	\$	-
Local sales taxes	307,077	-		-
Compensation board	282,747	-		-
Comprehensive Services Act funds	281,208	-		-
Public assistance and welfare	44,848	-		-
Other funds	171,866	1,121		2,345
Federal Government:				
Public assistance and welfare	86,781	-		-
School funds	-	267,000		-
Other funds	14,771	=		26,381
Total	\$ 1,189,298	\$ 937,132	\$	28,726

# Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 8—CAPITAL ASSETS:

Capital asset activity for the year ended June 30, 2017 was as follows:

# **Primary Government**

		Beginning			Ending
		Balance	Increases	Decreases	Balance
Governmental activities:					
Capital assets not being depreciate	ed				
Land	\$	1,970,464 \$	- \$	- \$	1,970,464
Construction in progress	_	2,738,120	1,670,554	(152,249)	4,256,425
Total capital assets not					
being depreciated	\$_	4,708,584 \$	1,670,554 \$	(152,249) \$	6,226,889
Capital assets being depreciated					
Buildings	\$	51,817,430 \$	152,249 \$	(1,984,766) \$	49,984,913
Machinery and equipment		6,927,123	100,938	(119,190)	6,908,871
Total capital assets being					
depreciated	\$_	58,744,553 \$	253,187 \$	(2,103,956) \$	56,893,784
Accumulated depreciation					
Buildings	\$	(7,487,415) \$	(1,076,217) \$	336,158 \$	(8,227,474)
Machinery and equipment		(5,135,615)	(608,173)	119,190	(5,624,598)
Total accumulated depreciation	\$_	(12,623,030) \$	(1,684,390) \$	455,348 \$	(13,852,072)
Total capital assets being					
depreciated, net	\$_	46,121,523 \$	(1,431,203) \$	(1,648,608) \$	43,041,712
Governmental activities					
capital assets, net	\$_	50,830,107 \$	239,351 \$	(1,800,857) \$	49,268,601

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental	activities:
--------------	-------------

General government administration	\$ 16,448
Judicial administration	15,362
Public safety	316,998
Public works	459,546
Health and welfare	19,467
Education	 856,569
Total depreciation expense-governmental activities:	\$ 1,684,390

Capital assets of the governmental activities in the amount of \$1,984,766 were transferred to the Component Unit School Board, additionally, a net transfer of \$336,158 was transferred in accumulated depreciation from the governmental activities to the Component Unit School Board, due to debt repayments made by the Primary Government for the year ended June 30, 2017 as required by the Code of Virginia.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 8—CAPITAL ASSETS: (CONTINUED)

# Capital Leases:

The government has entered into a lease agreement as lessee for financing equipment for the landfill. This lease agreements qualifies as a capital leases for accounting purposes and therefore, has been recorded at the present values of future minimum lease payments as of the inception date.

The assets acquired through capital leases are as follows:

	G	overnmental Activities
Asset:		
Equipment	\$	310,300
Less: Accumulated depreciation		(88,657)
Total	\$ _	221,643

The future minimum lease obligations and the net present value of minimum lease payments as of June 30, 2017, are as follows:

Year Ended June 30,	Activities
2018	\$ 27,429
Total minimum lease payments	\$ 27,429
Less: Amount representing interest	(174)
Present value of minimum lease payments	\$ 27,255

# Discretely presented component unit-School Board

Activity for the School Board for the year ended June 30, 2017 was as follows:

		Beginning Balance		Increases		Decreases		Ending Balance
Capital assets not being depreciated:	-		_		-		_	
Land	\$	977,491	\$	-	\$	-	\$	977,491
Construction in progress		516,821		221,334		(725,202)	_	12,953
Total capital assets		_						
not being depreciated	\$_	1,494,312	\$_	221,334	\$_	(725,202)	\$_	990,444
Capital assets being depreciated:								
Buildings and improvements	\$	40,190,255	\$	2,709,968	\$	-	\$	42,900,223
Machinery and equipment		6,315,440		495,885		-		6,811,325
Total capital assets being depreciated	<b>‡</b> \$t	46,505,695	\$_	3,205,853	\$	-	\$_	49,711,548
Accumulated depreciation:								
Buildings and improvements	\$	(9,646,375)	\$	(1,421,484)	\$	-	\$	(11,067,859)
Machinery and equipment	_	(5,026,642)	_	(365,049)		-		(5,391,691)
Total accumulated depreciation	\$	(14,673,017)	\$_	(1,786,533)	\$_	-	\$_	(16,459,550)
Total capital assets								
being depreciated, net	\$_	31,832,678	\$_	1,419,320	\$_	-	\$_	33,251,998
School Board capital assets, net	\$	33,326,990	\$_	1,640,654	\$_	(725,202)	\$_	34,242,442

Depreciation expense for the Component Unit School Board was \$1,450,375 and a net transfer of \$336,158 was transferred in accumulated depreciation from the primary government due to debt repayments for the year ended June 30, 2017.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 8—CAPITAL ASSETS: (CONTINUED)

# Discretely presented component unit-School Board: (Continued)

# Capital Leases: (continued)

The Component Unit School Board has entered into lease agreements to finance energy efficiency building improvements and school buses. These lease agreements qualify as capital leases for accounting purposes and therefore, have been recorded at the present value of the future minimum lease payments as of the inception date.

The assets acquired through capital leases are as follows:

	_	School Board
Asset:	_	
Building improvements	\$	7,524,075
School buses		650,686
Less: Accumulated depreciation	_	(893,303)
Total	\$	7,281,458

The future minimum lease obligations and the net present value of minimum lease payments as of June 30, 2017, are as follows:

Year Ended June 30,		School Board
2018	\$	689,710
2019		633,197
2020		575,931
2021		593,444
2022		611,372
Thereafter		5,609,853
Total minimum lease payments	\$	8,713,507
Less: Amount representing interest		(1,586,100)
Present value of minimum lease payment	s \$	7,127,407

# Discretely presented component unit-Economic Development Authority of Page County

Activity for the Authority for the year ended June 30, 2017 was as follows:

		Beginning Balance	 Increases	Decreases	Ending Balance
Capital assets	_				
Land	\$	2,751,000	\$ -	\$ -	\$ 2,751,000
Capital assets, net	\$_	2,751,000	\$ -	\$ -	\$ 2,751,000

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 8—CAPITAL ASSETS: (CONTINUED)

Capital Leases: (continued)

# Discretely presented component unit-Luray-Page County Airport Authority

Activity for the Authority for the year ended June 30, 2017 was as follows:

		Beginning Balance	Increases		Decreases		Ending Balance
Capital assets not being depreciated:	_			_			
Land	\$	1,936,386 \$	-	\$	-	\$	1,936,386
Construction in progress	_	1,510,086	2,901,272		-		4,411,358
Total capital assets not being depreciate	∍\$_	3,446,472 \$	2,901,272	\$_	-	\$	6,347,744
Capital assets being depreciated:							
Buildings and improvements	\$	9,897,830 \$	-	\$	-	\$	9,897,830
Equipment	_	282,218	99,117		-		381,335
Total capital assets being depreciated	\$	10,180,048 \$	99,117	\$_	-	\$	10,279,165
Accumulated depreciation:							
Buildings and improvements	\$	(2,331,322) \$	(245,668)	\$	-	\$	(2,576,990)
Machinery and equipment	_	(146,162)	(26,008)		-		(172,170)
Total accumulated depreciation	\$_	(2,477,484) \$	(271,676)	\$_	-	\$	(2,749,160)
Total capital assets							
being depreciated, net	\$_	7,702,564 \$	(172,559)	\$_	-	\$_	7,530,005
Total capital assets, net	\$	11,149,036 \$	2,728,713	\$_	-	\$_	13,877,749

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Notes to the Financial Statements June 30, 2017 (Continued)

# **NOTE 9—PENSION PLAN:**

# **Plan Description**

All full-time, salaried permanent employees of the County and (nonprofessional) employees of public school divisions are automatically covered by VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the <u>Code of Virginia</u>, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and, Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

RETIREMENT PLAN PROVISIONS									
PLAN 1	HYBRID RETIREMENT PLAN								
About Plan 1 Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.	About Plan 2 Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.	About the Hybrid Retirement Plan  The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, 2014 are in this plan, as well as Plan 1 and Plan 2 members who were eligible and opted into the plan during a special election window. (see "Eligible Members")  The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.  The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.							

**Notes to the Financial Statements June 30, 2017 (Continued)** 

# NOTE 9—PENSION PLAN: (CONTINUED)

# Plan Description (continued)

If eligible deferred members

returned to work during the

eligible to opt into the Hybrid

Retirement Plan.

election window, they were also

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
About Plan 1 (Cont.)	About Plan 2 (Cont.)	About the Hybrid Retirement Plan (Cont.)	
		In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.	
Eligible Members Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.  Hybrid Opt-In Election VRS non-hazardous duty	Eligible Members Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.	Eligible Members Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes • Political subdivision employees* • School division employee • Members in Plan 1 or Pla 2 who elected to opt into a plan during the election window held January 1-A 30, 2014; the plan's effective date for opt-in members was July 1, 201	
covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.	Hybrid Opt-In Election Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.		
The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.  If eligible deferred members	The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.	*Non-Eligible Members Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:	

If eligible deferred members

returned to work during the

eligible to opt into the Hybrid

Retirement Plan.

election window, they were also

employees who are covered

hazardous duty employees.

by enhanced benefits for

Political subdivision

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1 PLAN 2 HYE		HYBRID RETIREMENT PLAN
Hybrid Opt-In Election (Cont.) Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.	Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to Those employees eligion optional retirement plan the control optional retirement plan the control optional retirement plan to the control option and the contro	
Retirement Contributions Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions and school divisions elected to phase in the required 5% member contribution but all employees are paying the full 5% as of July 1, 2017. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.	Retirement Contributions Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions and school divisions elected to phase in the required 5% member contribution but all employees are paying the full 5% as of July 1, 2017.	Retirement Contributions A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
Creditable Service Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.	Creditable Service Same as Plan 1.	Creditable Service  Defined Benefit Component: Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.  Defined Contributions Component: Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.	

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
Vesting Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.  Members are always 100% vested in the contributions that they make.	Vesting Same as Plan 1.	Vesting Defined Benefit Component: Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.  Defined Contributions Component: Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.  Members are always 100% vested in the contributions that they make.	

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Vesting (Cont.)	Vesting (Cont.)	Vesting (Cont.)  Defined Contributions Component: (Cont.) Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  • After two years, a member is 50% vested and may withdraw 50% of employer contributions.  • After three years, a member is 75% vested and may withdraw 75% of employer contributions.  • After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.  Distribution is not required by law until age 70½.
Calculating the Benefit The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.	Calculating the Benefit See definition under Plan 1.	Calculating the Benefit  Defined Benefit Component: See definition under Plan 1

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
Calculating the Benefit (Cont.) An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.	Calculating the Benefit (Cont.)	Calculating the Benefit (Cont.)  Defined Contribution Component: The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.	
Average Final Compensation A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	Average Final Compensation A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	Average Final Compensation Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.	
Service Retirement Multiplier VRS: The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.  Sheriffs and regional jail superintendents: The	Service Retirement Multiplier VRS: Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013.	Service Retirement Multiplier  Defined Benefit Component:  VRS: The retirement multiplier for the defined benefit component is 1.00%.  For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be	
retirement multiplier for sheriffs and regional jail superintendents is 1.85%.	Sheriffs and regional jail superintendents: Same as Plan 1.	used to calculate the retirement benefit for service credited in those plans.	
Political subdivision hazardous duty employees: The retirement multiplier of	Political subdivision hazardous duty employees: Same as Plan 1.	Sheriffs and regional jail superintendents: Not applicable.	
eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or		Political subdivision hazardous duty employees: Not applicable.	
1.85% as elected by the employer.		Defined Contribution Component: Not applicable.	

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
Normal Retirement Age VRS: Age 65. Political subdivisions	Normal Retirement Age VRS: Normal Social Security retirement age.	Normal Retirement Age Defined Benefit Component: VRS: Same as Plan 2.	
hazardous duty employees: Age 60.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.	
		Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.	
Earliest Unreduced Retirement Eligibility VRS: Age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.  Political subdivisions hazardous duty employees: Age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service.	Earliest Unreduced Retirement Eligibility VRS: Normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90.  Political subdivisions hazardous duty employees: Same as Plan 1.	Earliest Unreduced Retirement Eligibility Defined Benefit Component: VRS: Normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90. Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.	
Earliest Reduced Retirement Eligibility VRS: Age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.	Earliest Reduced Retirement Eligibility VRS: Age 60 with at least five years (60 months) of creditable service.	Earliest Reduced Retirement Eligibility Defined Benefit Component: VRS: Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.	

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2 HYBRID RETIREMENT		
Earliest Reduced Retirement Eligibility (Cont.)	Earliest Reduced Retirement Eligibility (Cont.)	Earliest Reduced Retirement Eligibility (Cont.)	
Political subdivisions hazardous duty employees: 50 with at least five years of creditable service.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.	
Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.  Eligibility: For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.  For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.	Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.  Eligibility: Same as Plan 1	Cost-of-Living Adjustment (COLA) in Retirement Defined Benefit Component: Same as Plan 2.  Defined Contribution Component: Not applicable.  Eligibility: Same as Plan 1 and Plan 2.	

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 1 PLAN 2 HYBRID RETIREME		
Cost-of-Living Adjustment (COLA) in Retirement (Cont.)	Cost-of-Living Adjustment (COLA) in Retirement (Cont.)	Cost-of-Living Adjustment (COLA) in Retirement (Cont.)	
Exceptions to COLA Effective  Dates: The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:  • The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.  • The member retires on disability.  • The member retires directly from short-term or long- term disability under the Virginia Sickness and Disability Program (VSDP).  • The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.  • The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.	Exceptions to COLA Effective Dates: Same as Plan 1	Exceptions to COLA Effective Dates: Same as Plan 1 and Plan 2.	

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

RETIREMENT PLAN PROVISIONS (CONTINUED)			
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN	
Disability Coverage Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.  VSDP members are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.	Disability Coverage  Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.  VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.	Disability Coverage Employees of political subdivisions and School divisions (including Plan 1 and Plan 2 optins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.  Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one- year waiting period before becoming eligible for non-work- related disability benefits.	
Purchase of Prior Service Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.	Purchase of Prior Service Same as Plan 1.	Purchase of Prior Service  Defined Benefit Component:  Same as Plan 1, with the following exceptions:  Hybrid Retirement Plan members are ineligible for ported service.  The cost for purchasing refunded service is the higher of 4% of creditable compensation or average final compensation.  Plan members have one year from their date of hire or return from leave to purchase all but refunded prior service at approximate normal cost. After that one-year period, the rate for most categories of service will change to actuarial cost.  Defined Contribution Component: Not applicable.	

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

# Plan Description (continued)

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2016 Comprehensive Annual Financial Report (CAFR). A copy of the 2016 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2016-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2016-annual-report.pdf</a> or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# **Employees Covered by Benefit Terms**

As of the June 30, 2015 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Primary Government	School Board Nonprofessional
Inactive members or their beneficiaries currently receiving benefits	98	78
Inactive members: Vested inactive members	27	11
Non-vested inactive members	21	31
Inactive members active elsewhere in VRS	70	21
Total inactive members	118	63
Active members	160	116
Total covered employees	376	257

# **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00% member contribution may have been assumed by the employer. Beginning July 1, 2012, new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

The County's contractually required contribution rate for the year ended June 30, 2017 was 9.21% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$625,053 and \$821,590 for the years ended June 30, 2017 and June 30, 2016, respectively.

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

# **Contributions (continued)**

The Component Unit School Board's contractually required contribution rate for nonprofessional employees for the year ended June 30, 2017 was 8.71% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$157,424 and \$190,113 for the years ended June 30, 2017 and June 30, 2016, respectively.

# **Net Pension Liability**

The County's and Component Unit School Board's (nonprofessional) net pension liabilities were measured as of June 30, 2016. The total pension liabilities used to calculate the net pension liabilities were determined by an actuarial valuation performed as of June 30, 2015, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

# **Actuarial Assumptions – General Employees**

The total pension liability for General Employees in the County's and Component Unit School Board's (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

Inflation 2.5%

Salary increases, including inflation 3.5% – 5.35%

Investment rate of return 7.0%, net of pension plan investment

expense, including inflation\*

Mortality rates: 14% of deaths are assumed to be service related

Largest 10 - Non-LEOS:

Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females set back 2 years

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

# Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement.

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

# Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

# **Actuarial Assumptions – General Employees (continued)**

All Others (Non 10 Largest) - Non-LEOS:

Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females set back 2 years

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

# Largest 10 – Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

# All Others (Non 10 Largest) - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

# Actuarial Assumptions - Public Safety Employees

The total pension liability for Public Safety employees in the County's Retirement Plan was based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

Inflation 2.5%

Salary increases, including inflation 3.5% – 4.75%

Investment rate of return 7.0%, net of pension plan investment

expense, including inflation\*

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

# Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

# **Actuarial Assumptions – Public Safety Employees (continued)**

Mortality rates: 60% of deaths are assumed to be service related

# Largest 10 – Non-LEOS:

# Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 2 years

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

# All Others (Non 10 Largest) – Non-LEOS:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 2 years

# Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

# Largest 10 – LEOS:

- Update mortality table
- Decrease in male rates of disability

# All Others (Non 10 Largest) - LEOS:

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 9—PENSION PLAN: (CONTINUED)

# **Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
U.S. Equity	19.50%	6.46%	1.26%
Developed Non U.S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
Total	100.00%		5.83%
		Inflation	2.50%
	*Expected arithme	etic nominal return	8.33%

<sup>\*</sup> Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 9—PENSION PLAN: (CONTINUED)

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the County and Component Unit School Board (nonprofessional) Retirement Plans will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Changes in Net Pension Liability**

	_	Primary Government Increase (Decrease)					
		Total Pension Liability (a)	-	Plan Fiduciary Net Position (b)		Net Pension Liability (a) - (b)	
Balances at June 30, 2015	\$_	27,260,457	\$_	24,210,948	\$_	3,049,509	
Changes for the year: Service cost Interest	\$	815,168 1,854,324	\$		\$	815,168 1,854,324	
Differences between expected and actual experience Contributions - employer Contributions - employee Net investment income		(720,271) - - -		813,605 344,074 416,341		(720,271) (813,605) (344,074) (416,341)	
Benefit payments, including refunds of employee contributions Administrative expenses Other changes Net changes	\$_	(1,540,242) - - - 408,979	\$_	(1,540,242) (15,091) (178) 18,509		- 15,091 178 390,470	
Balances at June 30, 2016	\$_	27,669,436	\$_	24,229,457	\$	3,439,979	

# Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 9—PENSION PLAN: (CONTINUED)

#### **Changes in Net Pension Liability (continued)**

	_	Component School Board (nonprofessional) Increase (Decrease)					
	_	Total Pension Liability (a)	_	Plan Fiduciary Net Position (b)		Net Pension Liability (a) - (b)	
Balances at June 30, 2015	\$_	8,083,369	\$_	7,105,213	\$_	978,156	
Changes for the year: Service cost	\$	202.649	Ф		\$	202.649	
Interest	Ф	202,648 548,589	Ф	-	Ф	202,648 548,589	
Differences between expected and actual experience		(180,406)		-		(180,406)	
Contributions - employer		-		187,632		(187,632)	
Contributions - employee  Net investment income  Benefit payments, including refunds		-		91,246 118,941		(91,246) (118,941)	
of employee contributions		(492,769)		(492,769)		-	
Administrative expenses		-		(4,451)		4,451	
Other changes	_	-		(51)		51	
Net changes	\$_	78,062	\$_	(99,452)	. \$ _	177,514	
Balances at June 30, 2016	\$	8,161,431	\$_	7,005,761	\$	1,155,670	

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the County and Component Unit School Board (nonprofessional) using the discount rate of 7.00%, as well as what the County's and Component Unit School Board's (nonprofessional) net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Rate					
	(6.00%)		(7.00%)		(8.00%)	
County Net Pension Liability	\$ 7,189,628	\$	3,439,979	\$	345,652	
Component Unit School Board (nonprofessional) Net Pension Liability	\$ 2,075,131	\$	1,155,670	\$	378,540	

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 9—PENSION PLAN: (CONTINUED)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2017, the County and Component Unit School Board (nonprofessional) recognized pension expense of \$144,242 and \$146,723, respectively. At June 30, 2017, the County and Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Primary Government				Componen Board (non		
		Deferred Outflows of Resources		Deferred Inflows of Resources	-	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	-	\$	660,736	\$	28,726	\$ 122,022
Change in assumptions		-		-		-	-
Net difference between projected and actual earnings on pension plan investments		641,666		-		184,877	-
Employer contributions subsequent to the measurement date		625,053				157,424	 
Total	\$	1,266,719	\$	660,736	\$	371,027	\$ 122,022

\$625,053 and \$157,424 reported as deferred outflows of resources related to pensions resulting from the County's and Component Unit School Board's (nonprofessional) contributions, respectively, subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,		Primary Government	_	Component Unit School Board (nonprofessional)
2018	\$	(235,250)	\$	(30,530)
2019	Ψ	(235,248)	Ψ	(54,508)
2020		198,527		102,463
2021		252,901		74,156
2022		-		-
Thereafter		-		-

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 9—PENSION PLAN: (CONTINUED)

#### **Component Unit School Board (professional)**

#### **Plan Description**

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information regarding the plan description can be found in the first section of this note.

#### Contributions

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00% member contribution may have been assumed by the employer. Beginning July 1, 2012, new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

Each School Division's contractually required contribution rate for the year ended June 30, 2017 was 14.66% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015 and reflects the transfer in June 2015 of \$192,884,000 as an accelerated payback of the deferred contribution in the 2010-12 biennium. The actuarial rate for the Teacher Retirement Plan was 16.32%. The actuarial determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Based on the provisions of §51.1-145 of the Code of Virginia, as amended the contributions were funded at 89.84% of the actuarial rate for the year ended June 30, 2017. Contributions to the pension plan from the School Board were \$2,710,027 and \$2,546,097 for the years ended June 30, 2017 and June 30, 2016, respectively.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the school division reported a liability of \$33,549,000 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2016 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2016 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2016, the school division's proportion was .23940% as compared to .23837% at June 30, 2015.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 9—PENSION PLAN: (CONTINUED)

#### Component Unit School Board (professional) (continued)

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

For the year ended June 30, 2017, the school division recognized pension expense of \$2,737,000. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2017, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	_	Deferred Inflows of Resources
Differences between expected and actual experience	\$ - :	\$	1,087,000
Net difference between projected and actual earnings on pension plan investments	1,916,000		-
Changes in proportion and differences between employer contributions and proportionate share of contributions	270,000		772,000
Employer contributions subsequent to the measurement date	2,710,027	_	
Total	\$ 4,896,027	\$_	1,859,000

\$2,710,027 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,	_	
2018	\$	(373,000)
2019		(373,000)
2020		674,000
2021		461,000
2022		(62,000)
Thereafter		-

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 9—PENSION PLAN: (CONTINUED)

#### Component Unit School Board (professional) (continued)

#### **Actuarial Assumptions**

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

Inflation 2.5%

Salary increases, including inflation 3.5% – 5.95%

Investment rate of return 7.0%, net of pension plan investment

expense, including inflation\*

#### Mortality rates:

#### Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 3 years and females set back 5 years

#### Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 3 years

#### Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 1 year and no provision for future mortality improvement

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

- Update mortality table
- Adjustments to the rates of service retirement
- Decrease in rates of withdrawals for 3 through 9 years of service
- Decrease in rates of disability
- Reduce rates of salary increase by 0.25% per year

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 9—PENSION PLAN: (CONTINUED)

#### Component Unit School Board (professional) (continued)

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
U.S. Equity	19.50%	6.46%	1.26%
Developed Non U.S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
Total	100.00%		5.83%
		Inflation	2.50%
	*Expected arithme	etic nominal return	8.33%

<sup>\*</sup> Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 9—PENSION PLAN: (CONTINUED)

#### Component Unit School Board (professional) (continued)

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the school division for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, school divisions are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability using the discount rate of 7.00%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

School division's proportionate share of the VRS Teacher Employee Retirement Plan

Net Pension Liability (Asset) \$ 47,825,331 \$ 33,549,000 \$ 21,790,190

#### **Pension Plan Fiduciary Net Position**

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2016 Comprehensive Annual Financial Report (CAFR). A copy of the 2016 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2016-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2016-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 10—OTHER POSTEMPLOYMENT BENEFITS:

Beginning in fiscal year 2009, the County and School Board implemented Governmental Accounting Standards Board (GASB) Statement No. 45 for other postemployment benefits (OPEB) offered to retirees. This standard addresses how local governments should account for and report their costs related to postemployment health care and other non-pension benefits, such as the County and School Board retiree health benefit subsidy. Historically, the County and School Board's subsidy was funded on a pay-as-you-go basis, but GASB Statement No. 45 requires that the County and School Board accrue the cost of the retiree health subsidy and other postemployment benefits during the period of the employee's active employment, while the benefits are being earned, and disclose the unfunded actuarial accrued liability in order to accurately account for the total future cost of postemployment benefits and the financial impact on the County and School Board. This funding methodology mirrors the funding approach used to pension benefits.

#### **COUNTY**

#### A. Plan Description

The County's retiree health insurance program is a single employer defined benefit healthcare plan. A retired employee of the County, who is participating in the employer's medical and dental program, is eligible to elect post-retirement coverage if the employee is at least 50 and has at least 30 years of service. Disabled employees who are unable to perform the essential functions of their position with or without accommodations are also eligible. Retired employees may resume coverage for life insurance, medical insurance, disability insurance and dental insurance. The employee is responsible for 100% of the cost.

#### B. Funding Policy

The Page County Government establishes employer medical contribution rates for all medical plan participants as part of the budgetary process each year. The county also determines how the plan will be funded each year, whether it will partially fund the plan or fully fund the plan. Retirees pay 100% of their premiums, less a subsidy of 4% per year for each year of service with Page County up to a maximum of 30 years. Retirees pay 100% of spousal premiums. Coverage ceases when retirees reach the age of 65. Surviving spouses are not allowed access to the plan.

#### C. Annual OPEB Cost and Net OPEB Obligation

The annual cost of other postemployment benefits (OPEB) under GASB 45 is calculated based on the annual required contribution or ARC. The estimated pay-as-you-go cost for OPEB benefits is \$176,900 for fiscal year 2017. The County has elected not to pre-fund OPEB liabilities. The ARC is an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (of funding excess) over a period not to exceed thirty years.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

#### **COUNTY (continued)**

#### C. Annual OPEB Cost and Net OPEB Obligation (continued)

The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the county's net OPEB obligation:

Annual Required Contribution (ARC)	\$	178,200
Interest on OPEB Obligation		32,200
Adjustment to ARC	_	(33,500)
Annual OPEB cost	\$	176,900
Contributions Made	_	(79,200)
Increase in Net OPEB Obligation	\$	97,700
Net OPEB Obligation - beginning of year	_	804,300
Net OPEB Obligation - end of year	\$	902,000

For 2017, the County's expected cash payment of \$79,200 was \$97,700 less than the OPEB cost (expense) of \$176,900. The Government's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2017 and the preceding two years are as follows:

Fiscal Year Ended	 Annual OPEB Cost	Percentage of Annual OPEI Cost Contribut	3	Net OPEB Obligation		
June 30, 2017	\$ 176,900	45%	\$	902,000		
June 30, 2016	170,800	41%		804,300		
June 30, 2015	164,900	35%		702,900		

#### D. Funded Status and Funding Progress

The funded status of the plan as of June 30, 2014, the date of the most recent actuarial valuation, rolled forward to the measurement date of June 30, 2016, was as follows:

Actuarial accrued liability (AAL)	\$ 2,407,300
Actuarial value of plan assets	\$ -
Unfunded actuarial accrued liability	\$ 2,407,300
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	\$ 6,831,479
UAAL as a percentage of covered payroll	35.24%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

#### E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

#### Cost Method

In the June 30, 2014 most recent actuarial valuation, the projected unit credit method, with linear proration to assumed benefit commencement was used. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2014, the date of the most recent actuarial valuation, was 30 years.

Actuarial Assumptions	Not funded
Discount rate	4.0%
Payroll growth	2.5%

#### **SCHOOL BOARD**

#### A. Plan Description

The School Board provides post-retirement health care insurance benefits for employees who are eligible. The plan is administered by the School Board. Retired employees, who were employed by Page County Public Schools with at least 26 years of service, who have attained the age of 55, and who retire under the VRS plan are eligible to receive a subsidy from the post-retirement medical plan. The plan has no separate financial report.

#### B. Funding Policy

The School Board establishes employer contribution rates for plan participants as part of the budgetary process each year. The School Board also determines how the plan will be funded each year, whether it will partially fund the plan or fully fund the plan. Again, this is determined annually as part of the budgetary process. Retirees pay 100% of premiums for themselves and spouses. Coverage ceases when retirees reach the age of 65.

#### C. Annual OPEB Cost and Net OPEB Obligation

The annual cost of other postemployment benefits (OPEB) under GASB 45 is calculated based on the annual required contribution or ARC. The estimated pay-as-you-go cost for OPEB benefits was \$373,000 for fiscal year 2017. The School Board has elected not to pre-fund OPEB liabilities. The ARC is an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

#### NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

#### **SCHOOL BOARD (continued)**

#### C. Annual OPEB Cost and Net OPEB Obligation (continued)

The following table shows the components of the Board's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Board's net OPEB obligation:

Annual Required Contribution (ARC)	\$	376,100
Interest on OPEB Obligation		74,300
Adjustment to ARC		(77,400)
Annual OPEB cost	\$	373,000
Contributions Made	_	(175,800)
Increase in Net OPEB Obligation	\$	197,200
Net OPEB Obligation - beginning of year	_	1,858,100
Net OPEB Obligation - end of year	\$	2,055,300

For 2017, the School Board's expected cash payment of \$175,800 was \$197,200 less than the OPEB cost (expense) of \$373,000. The Government's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2017 and the preceding two years are as follows:

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed		Net OPEB Obligation
	 		<u>-u</u> .	
June 30, 2017	\$ 373,000	47%	\$	2,055,300
June 30, 2016	436,500	46%		1,858,100
June 30, 2015	420.800	41%		1.622.900

#### D. Funded Status and Funding Progress

The funded status of the plan as of July 1, 2016, the date of the most recent actuarial valuation, rolled forward to the measurement date of June 30, 2017, was as follows:

Actuarial accrued liability (AAL)	\$ 3,935,700
Actuarial value of plan assets	\$ -
Unfunded actuarial accrued liability	\$ 3,935,700
Funded ratio (actuarial value of plan assets/AAL)	0%
Covered payroll (active plan members)	\$ 18,716,200
UAAL as a percentage of covered payroll	21.03%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

#### SCHOOL BOARD (continued)

#### E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern o sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

#### Cost Method

In the July 1, 2016 actuarial valuation, the date of the most recent actuarial valuation, the projected unit credit method, with linear pro-ration to assumed benefit commencement was used. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll as an open basis. The remaining amortization period at July 1, 2016 was 30 years.

#### Interest Assumptions

Interest Assumptions	Not funded
Discount rate	4.0%
Payroll growth	2.5%

#### **Health Insurance Credit Program**

### A. Plan description

The School board participates in the Health Insurance Credit Program, a plan designed to assist retirees with the cost of health insurance coverage. This program is a cost sharing, multiple-employer defined benefit plan administered by the Virginia Retirement System (VRS). The Virginia General Assembly establishes the dollar amount of the health insurance credit for each year of creditable service. The credit amount and eligibility differs for state, school division, political subdivision, local officer, local social services department and general registrar retirees.

A teacher, who retires under VRS with at least 15 years of total creditable service under the System and is enrolled in a health insurance plan, is eligible to receive a monthly health insurance credit of \$4 per year of creditable service. However, such credit shall not exceed the health insurance premium for the retiree. Disabled retirees automatically receive a monthly health insurance credit of \$4 multiplied by the smaller of (i) twice the amount of their creditable service or (ii) the amount of creditable service they would have completed at age 60 if they had remained in service to that age.

Benefit provisions and eligibility requirements are established Title 51.1, Chapter 14 of the <u>Code of Virginia</u>. The VRS actuarially determines the amount necessary to fund all credits provided, reflects the cost of such credits in the applicable employer contribution rate pursuant to §51.1-145, and prescribes such terms and conditions as are necessary to carry out the provisions of the health insurance credit program. VRS issues separate financial statements as previously discussed in Note 9.

The School Board is required to contribute, at an actuarially determined rate, the entire amount necessary to fund participation in the program. The current rate is 1.10% of annual covered payroll. The School Board's contributions to VRS for the years ended June 30, 2017, 2016, and 2015 were \$174,244, \$170,155, and \$198,572, respectively and equaled the required contributions for each year.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 11—LONG-TERM OBLIGATIONS:

#### **Primary Government Obligations**

#### **Changes in Long-Term Liabilities**

The following is a summary of long-term obligations transactions of the Primary Government for the year ended June 30, 2017:

	_	Balance July1, 2016	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2017
Revenue bonds	\$	14,119,124 \$	3,027,000 \$	868,348 \$	16,277,776
General obligation bonds		44,733,233	-	1,984,766	42,748,467
Premiums on bond issue		583,413	-	37,203	546,210
Capital lease		92,235	-	64,980	27,255
Landfill closure and post-					
closure care costs		5,762,288	311,785	-	6,074,073
Net pension liability		3,049,509	2,684,761	2,294,291	3,439,979
Net OPEB obligation		804,300	176,900	79,200	902,000
Compensated absences		619,200	600,385	464,400	755,185
Total	\$_	69,763,302 \$	6,800,831 \$	5,793,188 \$	70,770,945

(1) Note: Section 15.2-1800.1, <u>Code of Virginia</u>, 1950, as amended, was enacted during the year ended June 30, 2002, which affected the reporting of local school capital assets and related debt for financial statement purposes. All debt historically reported by the Discretely Presented Component Unit - School Board, has been assumed by the Primary Government as a result of this legislation.

Annual requirements to amortize long-term obligations and related interest are as follows:

	_	Governmental Activities				
Year Ending	_	Capital Lease				
June 30,		Principal	Interest			
2018	\$	27,255 \$	174			
Totals	\$	27,255 \$	174			

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 11—LONG-TERM OBLIGATIONS: (CONTINUED)

# **Primary Government Obligations: (continued)**

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_	Governmental Activities				
Year Ending	g Revenue Bonds General Oblig		General Obligation	n Bonds	
June 30,	Principal	Interest	Principal	Interest	
2018 \$	887,296 \$	858,096 \$	2,047,817 \$	1,901,703	
2019	844,616	838,254	2,134,076	1,808,329	
2020	856,513	823,190	2,211,272	1,710,443	
2021	772,210	794,376	2,294,008	1,608,928	
2022	795,060	778,597	2,303,154	1,503,211	
2023	817,986	761,120	2,393,098	1,395,000	
2024	840,523	743,941	2,493,308	1,283,571	
2025	864,694	725,019	2,594,472	1,166,747	
2026	888,523	706,348	2,711,792	1,043,735	
2027	630,675	354,244	2,815,470	914,200	
2028	397,205	334,412	2,175,000	798,650	
2029	294,968	322,492	2,270,000	699,090	
2030	307,751	309,709	2,375,000	596,536	
2031	321,088	296,372	2,485,000	488,088	
2032	335,004	282,456	2,600,000	373,473	
2033	349,522	267,938	2,720,000	252,310	
2034	364,669	252,791	750,000	172,500	
2035	380,473	236,987	785,000	137,195	
2036	396,962	220,498	825,000	100,165	
2037	414,166	203,294	860,000	61,410	
2038	432,115	185,345	905,000	20,815	
2039	450,841	166,619	-	-	
2040	470,380	147,080	-	-	
2041	490,765	126,695	-	-	
2042	512,034	105,426	-	-	
2043	534,224	83,236	-	-	
2044	557,376	60,084	-	-	
2045	581,532	35,928	-	-	
2046	488,605	11,163		_	
Totals \$	16,277,776 \$	11,031,709 \$	42,748,467 \$	18,036,098	

# Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 11—LONG-TERM OBLIGATIONS: (CONTINUED)

# **Primary Government Obligations: (continued)**

# **Details of Long-Term Obligations**

Governmental Activities:	Outstanding	One Year
General Obligation Bonds: Virginia Public School Authority (V.P.S.A.) Bonds:	Outstanding	One real
\$1,500,000 Virginia Public School Authority Bond issued November 16, 2000, due in annual installments of \$80,000 to \$85,000 through July 15, 2020. Interest payable semi-annually at varying interest rates of 4.975% to 5.85%.	320,000 \$	80,000
\$30,695,000 Virginia Public School Authority Bond issued November 19, 2006, at a premium of \$305,572 due in annual installments of \$655,000 to \$2,005,000 through November 19, 2032. Interest payable semi-annually at 6.1% to 6.4%.	23,420,000	1,020,045
\$12,019,506 Virginia Public School Authority Bond issued November 19, 2006, at a premium of \$331,039 due in annual installments of \$458,384 to \$740,470 through November 19, 2032. Interest payable semi-annually at 6.1% to 6.4%.	6,688,467	607,772
\$13,790,000 Virginia Public School Authority Bond issued May 2, 2008, at a premium of \$210,714, due in annual installments of \$444,193 to \$925,815 through July 15, 2037. Interest is payable semi-annually at 4.6% to 5.1%.	12,320,000	340,000
Total general obligation bonds \$	42,748,467 \$	2,047,817
Revenue Bonds:		
\$931,000 revenue bonds issued January 15, 2003 due in annual installments of \$62,067 through January 15, 2018. Interest payable annually at 4.11%.	62,067 \$	62,067
\$4,000,000 revenue bonds issued October 15, 2012 due in annual installments of \$108,152 to \$316,063 through October 15, 2027. Interest payable annually at 2.65%.	5 <u>2,929,729</u> \$	249,062
\$13,000,000 bonds issued June 16, 2006, payments vary throughout the life of the loan. Interest on the bonds is 2.76% through June 2046. These bonds were issued in connection with the Battle Creek landfill.	10 E44 000	202.467
\$3,027,000 revenue bonds issued August 31, 2016, payments vary throughout the life of the loan. Interest on the bonds is 1.82% through August 1, 2026. These bonds were issued in connection with the Phase II of Battle Creek landfill.	5 <u>10,541,980</u> \$	
Ψ	, , , , , , , , , , , , , , , , , , , ,	
Total revenue bonds \$	<u>16,277,776</u> \$	887,296
Capital Lease \$310,300 capital lease payable for the purchase of a 725 Caterpillar truck dated October 17, 2012 payable in annual installments of \$66,743 including interest at 2.9% through October 2018.	5 <u>27,255</u> \$	27,255

Notes to the Financial Statements June 30, 2017 (Continued)

## NOTE 11—LONG-TERM OBLIGATIONS: (CONTINUED)

#### **Primary Government Obligations: (continued)**

**Details of Long-Term Obligations (continued)** 

Governmental Activities: (continued)

	_	Total Amount Outstanding	Amount Due Within One Year
Net pension liability (to be liquidated by general fund)	\$_	3,439,979 \$	
Net OPEB obligation (to be liquidated by general fund)	\$_	902,000 \$	
Compensated absences (to be liquidated by general fund)	\$_	755,185 \$	453,111
Landfill closure and post-closure care costs	\$_	6,074,073 \$	
Unamortized premium on bond issues	\$_	546,210 \$	37,203
Total Long-term obligations	\$_	70,770,945 \$	3,141,553
	_		

#### **Component Unit Obligations:**

#### Change in Component Unit-School Board Long-Term Obligations

The following is a summary of long-term obligations transactions of the Component Unit School Board for the year ended June 30, 2017:

	_	Balance July 1, 2016	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2017
Capital leases Net pension liability Compensated absences Net OPEB obligation	\$	7,583,217 \$ 30,980,156 254,498 1,858,100	- \$ 8,922,739 166,313 373,000	\$ 455,810 \$ 5,198,225	7,127,407 34,704,670 268,112 2,055,300
Total	\$	40,675,971 \$	9,462,052	5,982,534 \$	44,155,489

Annual requirements to amortize long-term obligations and related interest are as follows:

	Governmental Activities				
Year Ending	Capita	al L	eases		
June 30,	Principal		Interest		
2018	\$ 484,446	\$	205,264		
2019	441,355		191,842		
2020	396,703		179,228		
2021	425,681		167,763		
2022	456,022		155,350		
Thereafter	4,923,200		686,653		
Totals	\$ 7,127,407	\$	1,586,100		

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 11—LONG-TERM OBLIGATIONS: (CONTINUED)

## **Component Unit Obligations: (continued)**

<u>Details of Component Unit-School Board Long-Term Obligations</u>

	Total Amount Outstanding		Amount Due Within One Year
<u>Capital Leases</u>			
\$365,103 capital lease payable for the purchase of four school buses dated August 15, 2013 payable in annual installments of \$73,021 including interest at 2.271% through August 15, 2017.	\$ 71,399	\$	71,399
\$285,583 capital lease payable for the purchase of three school buses dated July 6, 2015 payable in annual installments of \$74,269 including interest at 2.696% through August 06, 2018.	142,741		70,422
\$7,524,075 capital lease payable for the purchase of energy conservation improvements dated March 9, 2015 payable in semi-annual installments of \$364,885 including interest at 3.05% through September 1, 2030.	6,913,267		342,625
Total capital leases	\$ 7,127,407	\$	484,446
board)	\$ 34,704,670	. · \$	
board)	\$ 2,055,300	\$	_
Compensated absences (to be liquidated by component unit school		•	
board)	\$ 268,112	\$	160,867
Total Long-term obligations	\$ 44,155,489	\$	645,313

# <u>Details of Long-Term Liabilities Component Unit – Economic Development Authority of Page County, Virginia</u>

The following is a summary of long-term obligations for the Authority for the year ended June 30, 2017:

## Series 2009 Revenue Bond

\$1,672,600 Revenue Bond issued on October 14, 2009 by USDA (the lender) with monthly payments of \$7,326, and an interest rate of 4.25%, balance at June 30, 2015 \$ 1,565,002

Less: current portion (22,767)

Total Long-term obligations, net of current portion \$\,\\_1,542,235

Notes to the Financial Statements June 30, 2017 (Continued)

# NOTE 11—LONG-TERM OBLIGATIONS: (CONTINUED)

# **Component Unit Obligations: (continued)**

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending		Revenue Bond					
June 30,		Principal	Inte	erest			
2018	\$	22,767	\$ 6	55,145			
2019		23,754	6	64,158			
2020		24,783	6	3,129			
2021		25,857	6	32,055			
2022		26,978	6	60,934			
2023		28,147	Ę	59,765			
2024		29,367	Ę	58,545			
2025		30,639	Ę	57,273			
2026		31,967	Ę	55,945			
2027		33,352	Ę	54,560			
2028		34,798	Ę	53,114			
2029		36,306	Ę	51,606			
2030		37,879	Ę	50,033			
2031		39,521	4	18,391			
2032		41,234	4	16,678			
2033		43,021	4	14,891			
2034		44,885	4	13,027			
2035		46,830	4	11,082			
2036		48,860	3	39,052			
2037		50,977	3	36,935			
2038		53,187	3	34,725			
2039		55,492	3	32,420			
2040		57,896	3	30,016			
2041		60,406	2	27,506			
2042		63,023	2	24,889			
2043		65,755	2	22,157			
2044		68,604	•	19,308			
2045		71,577	•	16,335			
2046		74,679	•	13,233			
2047		77,916		9,996			
2048		81,293		6,619			
2049		84,816		3,096			
2050	_	48,436		224			
Total	\$	1,565,002	\$ 1,29	96,842			

Notes to the Financial Statements June 30, 2017 (Continued)

#### **NOTE 12—RISK MANAGEMENT:**

The County is a member of the Virginia Municipal Group Self Insurance Association for workers' compensation. The County is also a member of the Virginia Association of Counties Risk Pool for general property liability insurance. These programs are administered by servicing contractors that furnish claims review and processing.

Each Association member jointly and severally agrees to assume, pay and discharge any liability. The County pays Virginia Municipal Group and Virginia Association of Counties Risk Pool contributions and assessments based upon classification and rates into a designated cash reserve fund out of which expenses of the Association and Risk Pool and claims and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Association and Risk Pool may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The Component Unit School Board administers the health insurance program for the Health Insurance Fund (an Internal Service Fund) by charging the various fund types a portion of the premium.

The County continues to carry commercial insurance for all other risks of losses. There were no settlements in excess of the insurance coverage in any of the three prior fiscal years.

#### **NOTE 13—CONTINGENT LIABILITIES:**

Federal programs in which the County and its component units participate were audited in accordance with the provisions of U.S. Office of Management and Budget Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Pursuant to the provisions of this circular all major programs and certain other programs were tested for compliance with applicable grant requirements. The Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

#### NOTE 14—DEFERRED AND UNAVAILABLE REVENUE-PROPERTY TAXES:

Unavailable revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Deferred and unavailable revenue in the government-wide and fund financial statements totaling \$9,811,153 and \$13,567,053 respectively, is comprised of the following:

- A. <u>Prepaid Property Taxes</u> Property taxes due subsequent to June 30, 2017, but paid in advance by the taxpayers totaled \$576,442 at June 30, 2017.
- B. <u>Unbilled Property Taxes</u> Property taxes for the second half of 2017 that had not been billed as of June 30, 2017 amounted to \$9,234,711.
- C. <u>Unavailable Property Taxes</u> Uncollected tax billings not available for funding of current expenditures totaled \$3,755,900 at June 30, 2017.

Notes to the Financial Statements June 30, 2017 (Continued)

#### **NOTE 15—HEALTH INSURANCE FUND:**

The School Board maintains an internal service fund entitled Health Insurance Fund that has been included in the fund financial statements. The purpose of this fund is to disclose the School Board self-insured health insurance transactions for the fiscal year as required by GASB 10. The School Board was self-insured for health insurance purposes in prior years, but is no longer self-insured and has retained Anthem to administer the program. The School Board uses Anthem as the administrator of their self-insured plan. The Health Insurance fund pays Anthem an administrative fee for these services. This fund serves the School Board component unit and accounts for the health insurance activities of the aforementioned funds but does not constitute a transfer of risk from the County.

Significant losses, over \$50,000 with a maximum of \$60,000, are covered by commercial insurance. There have been no changes in coverage for the last three years, nor have settlement amounts exceeded coverage during this time period.

The County records an estimated liability for indemnity health care claims. Claims liabilities are based on estimates of the ultimate cost of reported claims and an estimate for claims incurred but not reported (IBNR) based on historical experience.

Anthem has established a surplus (liability) for both reported and unreported events, which includes estimates of both future payments of losses and related claim adjustment expenses. At June 30, 2017 the plan surplus was \$29,629. The net position, \$829,953 of the Plan maintained by the School Board can be found on Exhibit 25. The following represents the change in approximate aggregate liabilities for the fund:

		Beginning of			Balance at
		Fiscal Year	Claims and		Fiscal Year End
		Surplus	Changes in	Claim	Surplus
	_	(Liability)	Estimates	Payments	(Liability)
2016-2017	\$	68,462 \$	2,858,126 \$	2,896,959 \$	29,629
2015-2016		264,680	3,839,258	4,035,476	68,462
2014-2015		448,235	3,615,957	3,799,512	264,680
2013-2014		28,823	3,837,928	3,418,516	448,235
2012-2013		5,509	3,487,173	3,463,859	28,823

#### NOTE 16—LANDFILL CLOSURE AND POST-CLOSURE CARE COSTS:

State and federal laws and regulations require that the County place a final cover on its landfill when closed and to perform certain maintenance and monitoring functions at the landfill site for thirty years after closure. In addition to operating expenses related to current activities of the landfill, an expense provision and related liability are being recognized based on the future closure and post-closure care costs that will be incurred near or after the date the landfill no longer accepts wastes. The recognition of these landfill closure and post-closure care costs are based on the amount of the landfill used during the year. The estimated liability for landfill closure and post-closure care cost is attributable to the Stanley landfill, which was closed in February 1999 and Battle Creek landfill which was acquired in June 2005.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 16—LANDFILL CLOSURE AND POST-CLOSURE CARE COSTS: (CONTINUED)

The post-closure and thirty year monitoring costs for the Stanley landfill are estimated at \$2,098,615. The estimated total current cost of the landfill closure and post-closure care of \$2,098,615 is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfill were performed as of June 30, 2017. Included in the County's post-closure and thirty year monitoring costs of \$2,098,615 is \$1,410,704 for corrective action costs for exceeding groundwater protection standards. However, the actual cost of closure and post-closure may be different due to inflation, changes in technology, or change in landfill laws and regulations.

During June of 2005, the County acquired Battle Creek landfill. The post-closure and thirty year monitoring costs are estimated at \$10,641,111. The estimated total current cost of the landfill closure and post-closure care of \$3,975,458 is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfill were performed as of June 30, 2017. The estimated useful life of the Battle Creek landfill is 34 years. However, the actual cost of closure and post-closure may be different due to inflation, changes in technology, or change in landfill laws and regulations.

The County will finance the closure and post-closure care from future revenues earned by the General Fund and charges derived from the use of the landfill. No assets have been restricted at this time to pay these costs. The anticipated future inflation costs and additional costs that might arise from changes in post-closure requirements (due to changes in technology or laws and regulations, for example) may need to be covered from future tax revenue.

At June 30, 2017, the County demonstrated financial assurance requirements for closure, post-closure care, and corrective action costs through the submission of a Local Government Financial Assurance Test to the Virginia Department of Environmental Quality in accordance with Section 9VA C20-70 of the Virginia Administrative Code.

#### NOTE 17—CONSTRUCTION CONTRACTS OUTSTANDING:

The Primary Government had the following material contracts outstanding at June 30, 2017:

Project	Original Contract Amount	Amount Spent as of June 30, 2017	Amount of Contract Remaining at Year End
Battlecreek Landfill Cell 10 Phase II \$	2,519,372	\$1,212,626_	\$1,306,746

#### **NOTE 18—LITIGATION:**

At June 30, 2017, there were no matters of litigation involving the County or which would materially affect the County's financial position should any court decisions on pending matters not be favorable to such entities.

Notes to the Financial Statements June 30, 2017 (Continued)

#### NOTE 19—UPCOMING PRONOUNCEMENTS:

Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension, improves accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB plans. This Statement is effective for fiscal years beginning after June 15, 2017.

Statement No. 83, Certain Asset Retirement Obligations, addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.

Statement No. 84, Fiduciary Activities, establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. This Statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018.

Statement No. 86, Certain Debt Extinguishment Issues, improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The requirements of this Statement are effective for reporting periods beginning after June 15, 2017.

Statement No. 87, Leases, increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

# **REQUIRED SUPPLEMENTARY INFORMATION** Note to Required Supplementary Information: Presented budgets were prepared in accordance with accounting principles generally accepted in the United States of America

General Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Year Ended June 30, 2017

	_	Budgeted A	mounts	Actual	Variance with Final Budget - Positive
		Original	Final	Actual	(Negative)
REVENUES	_				(regum o)
General property taxes	\$	20,439,399 \$	20,456,399 \$	21,051,318 \$	594,919
Other local taxes		3,476,000	3,459,000	3,986,406	527,406
Permits, privilege fees, and regulatory licenses		203,577	203,477	223,187	19,710
Fines and forfeitures		91,500	82,100	81,788	(312)
Revenue from the use of money and property		50,000	50,000	46,952	(3,048)
Charges for services		1,953,583	1,957,583	2,060,207	102,624
Miscellaneous		209,925	219,575	388,957	169,382
Intergovernmental:					
Commonwealth		5,826,237	6,073,353	5,573,279	(500,074)
Federal		259,082	540,255	524,249	(16,006)
Total revenues	\$_	32,509,303 \$	33,041,742 \$	33,936,343 \$	894,601
EXPENDITURES					
Current:					
General government administration	\$	2,257,793 \$	2,267,793 \$	2,200,628 \$	67,165
Judicial administration	•	1,207,254	1,239,993	1,211,995	27,998
Public safety		8,486,652	9,070,765	8,293,850	776,915
Public works		2,079,062	2,091,054	2,046,617	44,437
Health and welfare		434,499	434,499	423,745	10,754
Education		9,798,775	9,945,025	9,628,769	316,256
Parks, recreation, and cultural		302,326	302,326	298,518	3,808
Community development		1,044,263	1,066,827	1,012,232	54,595
Nondepartmental		275,800	264,800	141,416	123,384
Debt service:					
Principal retirement		2,863,663	2,863,663	2,918,094	(54,431)
Interest and other fiscal charges		2,748,563	2,748,563	2,605,718	142,845
Total expenditures	\$_	31,498,650 \$	32,295,308 \$	30,781,582 \$	1,513,726
Evenes (definionar) of revenues over (under)					
Excess (deficiency) of revenues over (under) expenditures	\$	1,010,653 \$	746,434 \$	3,154,761 \$	2,408,327
experialitates	Ψ_	Ψ_	7 το, το τ	<u>σ, 104,701</u> φ	2,400,021
OTHER FINANCING SOURCES (USES)					
Transfers in	\$	- \$	- \$	628,213 \$	628,213
Transfers out		(1,010,653)	(1,146,297)	(1,461,637)	(315,340)
Total other financing sources (uses)	\$_	(1,010,653) \$	(1,146,297) \$	(833,424) \$	312,873
Not change in fund halances	φ	<b>r</b>	(200 962) <sup>©</sup>	0 004 007	2 724 200
Net change in fund balances	\$	- \$	(399,863) \$	2,321,337 \$	2,721,200 5,306,841
Fund balances - beginning Fund balances - ending	<b>\$</b>		399,863 - \$	5,706,704 8,028,041 \$	
i unu balances - enuing	Φ=			<u>0,020,041</u> Φ	0,020,041

#### **PRIMARY GOVERNMENT:**

#### **County Other Postemployment Benefit Program**

Actuarial Valuation Date	 Actuarial Value of Assets (AVA) ( a )	Actuarial Accrued Liability (AAL) ( b )	Unfunded Actuarial Accrued Liability (UAAL) ( b-a )	Funded Ratio ( a/b )	Covered Payroll ( c )	UAAL as % of Covered Payroll ( (b-a)/c )
6/30/2014 @	\$ - \$	2,407,300 \$	2,407,300	0.00% \$	6,831,479	35.24%
6/30/2014 ®	-	2,308,300	2,308,300	0.00%	6,664,858	34.63%
6/30/2014	-	2,203,500	2,203,500	0.00%	6,502,300	33.89%

<sup>@=</sup> Roll-forward of valuation date results to June 30, 2016

#### **DISCRETELY PRESENTED COMPONENT UNIT:**

#### **School Board Other Postemployment Benefit Program**

Actuarial Valuation Date	 Actuarial Value of Assets (AVA) (a)	Actuarial Accrued Liability (AAL) ( b )	Unfunded Actuarial Accrued Liability (UAAL) ( b-a )	Funded Ratio ( a/b )	Covered Payroll ( c )	UAAL as % of Covered Payroll ( (b-a)/c )
6/30/2016	\$ - \$	3,935,700 \$	3,935,700	0.00% \$	18,716,200	21.03%
6/30/2014 ®	-	4,677,400	4,677,400	0.00%	18,939,745	24.70%
6/30/2014	-	4,433,500	4,433,500	0.00%	18,477,800	23.99%

<sup>® =</sup> Roll-forward of valuation date results to June 30, 2015

<sup>® =</sup> Roll-forward of valuation date results to June 30, 2015

Schedule of Changes in Net Pension Liability and Related Ratios Primary Government

Years Ended June 30, 2015 through June 30, 2017

	_	2016		2015	_	2014
Total pension liability	_	_	_			
Service cost	\$	815,168	\$	809,771	\$	734,796
Interest		1,854,324		1,785,565		1,697,830
Differences between expected and actual experience		(720,271)		(250,007)		-
Benefit payments, including refunds of employee contributions		(1,540,242)	_	(1,185,875)		(1,172,685)
Net change in total pension liability	\$	408,979	\$	1,159,454	\$	1,259,941
Total pension liability - beginning	_	27,260,457	_	26,101,003	_	24,841,062
Total pension liability - ending (a)	\$	27,669,436	\$	27,260,457	\$	26,101,003
Dien fiduciem, not position						
Plan fiduciary net position	Φ.	040.005	Φ	004 500	Φ	040.074
Contributions - employer	\$	813,605 344,074	\$	821,522 334,964	Ъ	818,671 337,845
Contributions - employee  Net investment income		416,341		1,063,556		3,165,273
Benefit payments, including refunds of employee contributions		(1,540,242)		(1,185,875)		(1,172,685)
Administrative expense		(15,091)		(14,369)		(16,918)
Other		(178)		(227)		167
Net change in plan fiduciary net position	\$	18,509	\$	1,019,571	\$	3,132,353
Plan fiduciary net position - beginning		24,210,948		23,191,377		20,059,024
Plan fiduciary net position - ending (b)	\$	24,229,457	\$	24,210,948	\$	23,191,377
County's net pension liability - ending (a) - (b)	\$	3,439,979	\$	3,049,509	\$	2,909,626
Plan fiduciary net position as a percentage of the total pension liability		87.57%		88.81%		88.85%
pensen		00770		00.0170		33.3370
Covered payroll	\$	6,728,828	\$	6,732,041	\$	6,303,718
County's net pension liability as a percentage of covered payroll		51.12%		45.30%		46.16%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Changes in Net Pension Liability and Related Ratios Component Unit School Board (nonprofessional) Years Ended June 30, 2015 through June 30, 2017

		2016	2015		2014
Total pension liability	_				
Service cost	\$	202,648	\$ 208,803	\$	205,699
Interest		548,589	524,808		505,091
Differences between expected and actual experience		(180,406)	81,432		-
Benefit payments, including refunds of employee contributions	_	(492,769)	(457,856)		(400,390)
Net change in total pension liability	\$	78,062	\$ 357,187	\$	310,400
Total pension liability - beginning	_	8,083,369	7,726,182		7,415,782
Total pension liability - ending (a)	\$	8,161,431	\$ 8,083,369	\$	7,726,182
	_			•	
Plan fiduciary net position					
Contributions - employer	\$	187,632	\$ 192,884	\$	224,337
Contributions - employee		91,246	94,313		94,640
Net investment income		118,941	313,725		954,930
Benefit payments, including refunds of employee contributions		(492,769)	(457,856)		(400,390)
Administrative expense		(4,451)	(4,403)		(5,162)
Other	_	(51)	(65)	,	50
Net change in plan fiduciary net position	\$	(99,452)	\$ 138,598	\$	868,405
Plan fiduciary net position - beginning	_	7,105,213	6,966,615		6,098,210
Plan fiduciary net position - ending (b)	\$_	7,005,761	\$ 7,105,213	\$	6,966,615
School Division's net pension liability - ending (a) - (b)	\$	1,155,670	\$ 978,156	\$	759,567
Plan fiduciary net position as a percentage of the total pension liability		85.84%	87.90%		90.17%
Covered payroll	\$	1,869,347	\$ 1,913,078	\$	1,893,445
School Division's net pension liability as a percentage of covered payroll		61.82%	51.13%		40.12%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

County of Page, Virginia Exhibit 12

Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan

Years Ended June 30, 2015 through June 30, 2017

	_	2016	2015	2014
Employer's Proportion of the Net Pension Liability		0.23940%	0.23837%	0.24713%
Employer's Proportionate Share of the Net Pension Liability	\$	33,549,000 \$	30,002,000 \$	29,865,000
Employer's Covered Payroll	\$	18,108,798 \$	17,889,407 \$	18,032,461
Employer's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll		185%	168%	166%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		68.28%	70.68%	70.88%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

		Contractually Required Contribution		Contributions in Relation to Contractually Required Contribution		Contribution Deficiency (Excess)		Employer's Covered Payroll	Contributions as a % of Covered Payroll
Date		(1)	_	(2)		(3)		(4)	(5)
Primary Gov			Φ.	005.050	•		•	0.000.047	0.400/
2017	\$	625,053	\$	625,053	\$	-	\$	6,869,047	9.10%
2016		821,590		821,590		-		6,728,828	12.21%
2015		821,982		821,982		-		6,732,041	12.21%
2014		811,289		811,289		-		6,303,718	12.87%
2013		761,822		761,822		-		5,919,363	12.87%
2012		553,501		553,501		-		5,518,459	10.03%
2011		571,577		571,577		-		5,698,676	10.03%
2010		643,765		643,765		-		6,067,527	10.61%
2009		682,182		682,182		-		6,429,613	10.61%
2008		518,645		518,645		-		6,189,078	8.38%
Component l	Unit Sch	nool Board (non	pro	fessional)					
2017	\$	157,424	•	157,424	\$	-	\$	1,832,173	8.59%
2016	,	190,113	,	190,113		_	•	1,869,347	10.17%
2015		194,560		194,560		-		1,913,078	10.17%
2014		224,373		224,373		-		1,893,445	11.85%
2013		219,882		219,882		_		1,855,543	11.85%
2012		157,261		157,261		-		1,749,284	8.99%
2011		153,953		153,953		-		1,712,494	8.99%
2010		209,921		209,921		-		1,963,711	10.69%
2009		190,745		190,745		-		1,784,330	10.69%
2008		161,944		161,944		-		1,752,639	9.24%
•									
		nool Board (prof			Φ		Φ	40 200 050	4 4 7 40/
2017	\$	2,710,027	<b>Þ</b>	2,710,027	\$	-	\$	18,386,958	14.74%
2016		2,546,097		2,546,097		-		18,108,798	14.06%
2015		2,593,964		2,593,964		-		17,889,407	14.50%
2014		2,102,585		2,102,585		-		18,032,461	11.66%
2013		2,052,803		2,052,803		-		17,605,515	11.66%
2012		910,242		910,242		-		14,379,815	6.33%
2011		692,637		692,637		-		17,624,345	3.93%
2010		1,219,851		1,219,851		-		13,846,209	8.81%
2009		1,604,824		1,604,824		-		18,215,936	8.81%
2008		1,839,620		1,839,620		-		17,860,388	10.30%

Current year contributions are from County records and prior year contributions are from the VRS actuarial valuation performed each year.

Notes to Required Supplementary Information Year Ended June 30, 2017

Changes of benefit terms – There have been no significant changes to the System benefit provisions since the prior actuarial valuation. The 2014 valuation includes Hybrid Retirement Plan members for the first time. The hybrid plan applies to most new employees hired on or after January 1, 2014 and not covered by enhanced hazardous duty benefits. Because this was a new benefit and the number of participants was relatively small, the impact on the liabilities as of the measurement date of June 30, 2016 are not material.

**Changes of assumptions** – The following changes in actuarial assumptions were made effective June 30, 2013 based on the most recent experience study of the System for the four-year period ending June 30, 2012:

#### Largest 10 - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

#### Largest 10 - LEOS:

- Update mortality table
- Decrease in male rates of disability

#### All Others (Non 10 Largest) - Non-LEOS:

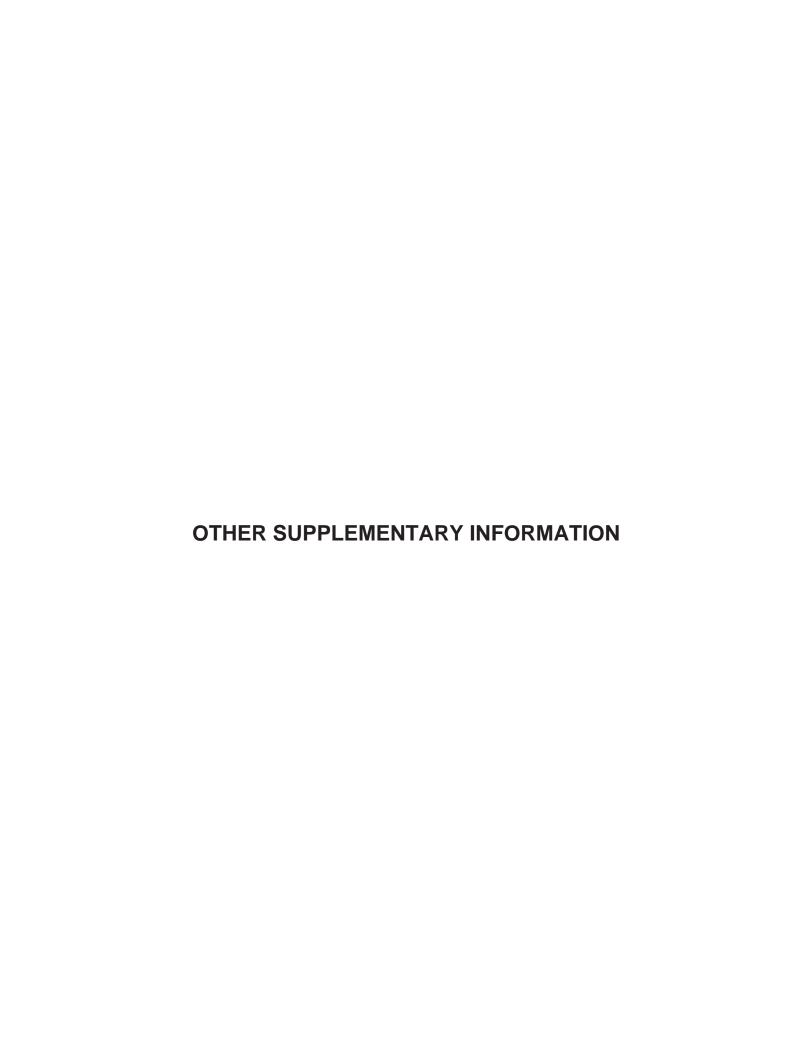
- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

#### All Others (Non 10 Largest) – LEOS:

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability

#### Component Unit School Board - Professional Employees

- Update mortality table
- Adjustments to the rates of service retirement
- Decrease in rates withdrawals for 3 through 9 years of service
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year



Capital Projects Fund – The Ca constructed with funds from the C	MAJOR CAPITAL PROJECT apital Projects Fund was crounty.	capital projects

Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Year Ended June 30, 2017

	_	Budgeted	Amount	s	Asteral		Variance with Final Budget -
		Original	Fina	al	Actual Amounts		Positive (Negative)
REVENUES							
Revenue from the use of money and property	\$_	- \$		\$_	33		33
Total revenues	\$_			\$_	33	_\$_	33
EXPENDITURES							
Current:	_					_	
Capital projects	\$_	2,473,018 \$		,018 \$_	1,822,326		650,692
Total expenditures	\$_	2,473,018 \$	2,473	,018_\$ <sub>_</sub>	1,822,326	\$_	650,692
Excess (deficiency) of revenues over (under)							
expenditures	\$_	(2,473,018) \$	(2,473	,018) <sub></sub> \$	(1,822,293)	\$_	650,725
OTHER FINANCING SOURCES (USES)							
Transfers in	\$	105,491 \$	105	,491 \$	399,454	\$	293,963
Transfers out	Ψ	-		-	(659,473)		(659,473)
Issuance of general obligation bonds	_	2,367,527	2,367	,527	3,027,000		659,473
Total other financing sources (uses)	\$	2 472 019 ¢	2 472	010 ¢	2,766,981	Ф	202 063
Total other linancing sources (uses)	Φ_	2,473,018 \$	2,473	,018_\$ <sub>_</sub>	2,700,901	_Φ_	293,963
Net change in fund balances	\$	- \$		- \$	944,688	\$	944,688
Fund balances - beginning					951,015		951,015
Fund balances - ending	\$_	\$		\$	1,895,703	\$_	1,895,703

#### **Nonmajor Governmental Funds**

#### **SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for and report specific revenues that are legally restricted to expenditures for particular purposes.

Virginia public assistance fund – This fund is used to account for activities related to the operation of the County's Social Services Department. Funds generated by the Department are committed and used to support operations of the Department.

Comprehensive services act fund – This fund is used to account for activities related to the operation of the County's Virginia Comprehensive Services Act department. Funds generated by the Department are committed and used to support operations of the Department.

E-911 fund – This fund was created to account for revenues and expenditures associated with operations related to the County's E-911 services. Funds generated by the Department are committed and used to support operations of the Department. There is no legally adopted budget for this fund.

Park and recreation fund – This fund is issued to account for activities related to the operation of the County's Parks and Recreation Department. Funds generated by the Department are committed and used to support operations of the Department.

# Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2017

	_	Virginia Public Assistance Fund		Comprehensive Services Act Fund		E-911 Fund		Parks and Recreation Fund	Total	
ASSETS										
Cash and cash equivalents  Due from other funds	\$	-	\$	36,107	\$	644	\$	119,134	\$	119,778 36,107
Due from other governmental units	_	131,629		240,903			-		_	372,532
Total assets	\$_	131,629	\$	277,010	\$_	644	\$	119,134	\$_	528,417
LIABILITIES AND FUND BALANCES Liabilities:										
Accounts payable	\$	-	\$	276,294	\$	-	\$	185	\$	276,479
Accrued liabilities Due to other funds	_	131,629		716 			-	-	_	716 131,629
Total liabilities	\$_	131,629	\$	277,010	\$_		\$	185	\$_	408,824
Fund balances: Committed:										
Recreation	\$	-	\$	-	\$	-	\$	118,949	\$	118,949
Assigned: Emergency services	_					644	-		_	644
Total fund balances	\$_	-	\$	-	\$_	644	\$	118,949	\$_	119,593
Total liabilities and fund balances	\$_	131,629	\$	277,010	\$_	644	\$	119,134	\$_	528,417

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds Year Ended June 30, 2017

		Virginia Public Assistance Fund		Comprehensive Services Act Fund		E-911 Fund		Parks and Recreation Fund		Total
REVENUES	•		-		_		-		_	
Charges for services	\$	17,783	\$	-	\$	-	\$	29,423 \$	5	47,206
Intergovernmental:  Commonwealth		503,119		868,974		_		_		1,372,093
Federal		1,017,530				-		-		1,017,530
	•	7 - 7	-		_		-		_	, , , , , , , , , , , , , , , , , , , ,
Total revenues	\$	1,538,432	\$_	868,974	\$_	-	\$	29,423 \$	<u> </u>	2,436,829
EXPENDITURES Current:										
Health and welfare	\$	1,913,496	\$	1,587,353	\$	-	\$	- \$	5	3,500,849
Parks, recreation, and cultural			_	-	_	-		19,568		19,568
Total expenditures	\$	1,913,496	\$_	1,587,353	\$_	-	\$	19,568_\$	S_	3,520,417
Excess (deficiency) of revenues over (under) expenditures	\$	(375,064)	\$_	(718,379)	\$_	-	\$	9,855 \$	5_	(1,083,588)
OTHER FINANCING SOURCES (USES)										
Transfers in	\$	375,064	\$_	718,379	\$_	-	\$	\$	S_	1,093,443
Total other financing sources (uses)	\$	375,064	\$_	718,379	\$_	-	\$	\$	S_	1,093,443
Net change in fund balances	\$	- ;	\$	_	\$	_	\$	9,855 \$	6	9,855
Fund balances - beginning	Y	-	*	-	-	644	Ψ	109,094	-	109,738
Fund balances - ending	\$	- (	\$_	-	\$	644	\$	118,949	_ S_	119,593



## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Nonmajor Special Revenue Funds Year Ended June 30, 2017

	Virginia Public Assistance Fund										
		Budgeted A		_			Variance with Final Budget Positive				
	_	Original	Final	_	Actual		(Negative)				
REVENUES											
Charges for services	\$	- \$	-	\$	17,783	\$	17,783				
Intergovernmental:											
Commonwealth		715,120	715,120		503,119		(212,001)				
Federal		1,451,909	1,451,909	–	1,017,530		(434,379)				
Total revenues	\$_	2,167,029 \$	2,167,029	\$_	1,538,432	\$_	(628,597)				
EXPENDITURES Current:     Health and welfare     Total expenditures	\$_ \$_	2,636,600 2,636,600 \$	2,636,600 2,636,600		1,913,496 1,913,496		723,104 723,104				
Excess (deficiency) of revenues over (under) expenditures	\$_	(469,571) \$	(469,571)	\$_	(375,064)	\$_	94,507				
OTHER FINANCING SOURCES (USES)											
Transfers in	\$	469,571 \$	469,571	\$	375,064	\$	(94,507)				
Total other financing sources (uses)	\$	469,571 \$	469,571		375,064	_	(94,507)				
Net change in fund balances	\$	- \$	-	\$	- :	\$	-				
Fund balances - beginning	_	<u> </u>	-	_			-				
Fund balances - ending	\$_	<u> </u>	-	\$_	<u> </u>	\$_	-				

		С	omprehensiv	e S	Services Act F	un	nd
_	Budgete Original	d A	Amounts Final		Actual		Variance with Final Budget Positive (Negative)
\$	-	\$	-	\$	-	\$	-
	995,014		1,376,207		868,974		(507,233)
\$_	995,014	\$	1,376,207	\$	868,974	\$	(507,233)
\$_ \$	1,428,105 1,428,105		1,949,315 1,949,315		1,587,353 1,587,353	\$_ \$	361,962 361,962
\$_ \$	(433,091)		(573,108)	•	(718,379)	· -	(145,271)
_						_	
\$_ \$	433,091 433,091	\$_ \$	573,108 573,108		718,379 718,379		145,271 145,271
\$ \$	-	\$	-	\$	-	\$	-
<b>\$</b> -	<u> </u>	\$		\$		\$	

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Nonmajor Special Revenue Funds Year Ended June 30, 2017

	Parks and Recreation Fund										
	_	Budgeted A		Actual		Variance with Final Budget Positive					
REVENUES	_	Original	Final	Actual		(Negative)					
Charges for services	\$	25,000 \$	25,000 \$	29,423	\$	4,423					
Total revenues	\$	25,000 \$	25,000			4,423					
EXPENDITURES											
Current:											
Parks, recreation, and cultural	\$	25,000 \$	25,000 \$	19,568	\$_	5,432					
Total expenditures	\$	25,000 \$	25,000 \$	19,568	\$	5,432					
Excess (deficiency) of revenues over (under)											
expenditures	\$_		\$	9,855	_\$_	9,855					
Net change in fund balances	\$	- \$	- 9	9,855	\$	9,855					
Fund balances - beginning	*	-	- '	109,094		109,094					
Fund balances - ending	\$_	- \$	- 9	118,949		118,949					

#### **FIDUCIARY FUNDS**

Special welfare fund – The special welfare fund accounts for funds held in an agency capacity for social service recipients.

Cash bonds fund – The cash bond fund accounts for funds held in an agency capacity for cash bonds held for development purposes.

Neutering/spaying fund – The neutering/spaying fund accounts for funds held in an agency capacity for County neutering and spaying services related to the animal shelter.

Jail inmate fund – The jail inmate fund accounts for funds held in an agency capacity for inmates incarcerated at the County jail.

Luray/Page Airport hangar fund – The Luray/Page Airport hangar fund accounts for funds held in an agency capacity for rental revenues collected by the County for the Luray/Page Airport.

# Combining Statement of Fiduciary Net Position Fiduciary Funds June 30, 2017

	_	Agency Funds												
	_	Special Welfare Fund		Cash Bonds Fund		Neutering/ Spaying Fund		Jail Inmate Fund		Luray/Page Airport Hangar Fund		Total		
ASSETS														
Cash and cash equivalents	\$_	9,977	\$_	34,062	\$	18,524	_\$_	39,823	\$	84,077	_\$_	186,463		
Total assets	\$_	9,977	\$	34,062	\$	18,524	\$_	39,823	\$	84,077	\$_	186,463		
LIABILITIES														
Amounts held for social services clients	\$	9,977	\$	-	\$	-	\$	-	\$	-	\$	9,977		
Amounts held for others		-		34,062		18,524		-		84,077		136,663		
Amounts held for inmates	_			-		-		39,823		-		39,823		
Total liabilities	\$_	9,977	\$	34,062	\$	18,524	\$_	39,823	\$	84,077	\$_	186,463		

## Combining Statement of Changes in Assets and Liabilities Agency Funds

Year Ended June 30, 2017

	E	Balance Beginning of Year	Additions	Deletions	Balance End of Year
Special Welfare Fund: ASSETS Cash and cash equivalents	\$	10 <i>4</i> 7 9   \$	\$ 31.289 \$	31,791_\$	9 977
LIABILITIES Amounts held for social services clients	\$_			31,791 \$	
Neutering/Spaying Fund: ASSETS Cash and cash equivalents	<b>-</b>	18 12/	1 120 \$	720 \$	18 524
LIABILITIES Amounts held for neutering/spaying	<sup>Φ</sup> =			5 720 \$ 5 720 \$	
Cash Bonds Fund: ASSETS Cash and cash equivalents	\$	24.062		 - \$	24.062
LIABILITIES Amounts held for bonds fund	<sup>Φ</sup> =		S\$ S\$	β <u> </u>	34,062
Jail Inmate Fund: ASSETS Cash and cash equivalents	\$	42.561 \$	S 225.309 \$	228,047 \$	39,823
LIABILITIES Amounts held for inmates	\$ <u></u>			228,047 \$	
Luray/Page Airport Hangar Fund: ASSETS Cash and cash equivalents	\$	87,351 \$	88,220 \$	91,494 \$	84,077
LIABILITIES Amounts held for Airport	\$	87,351	88,220 \$	91,494 \$	84,077
Totals - All Agency Funds: ASSETS	Ф	400 577 (	2 045 000 #	050.050.¢	400 400
Cash and cash equivalents  Total assets	\$_ \$_	192,577 \$ 192,577 \$			186,463 186,463
LIABILITIES Amounts held for social services clients Amounts held for others Amounts held for inmates	\$	10,479 \$ 139,537 42,561	31,289 \$ 89,340 225,309	31,791 \$ 92,214 228,047	9,977 136,663 39,823
Total liabilities	\$_	192,577	345,938 \$	352,052 \$	186,463

#### DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD

#### MAJOR GOVERNMENTAL FUNDS

School Operating Fund – The school operating fund accounts for the operations of the County's school system. Financing is provided by the state and federal governments as well as contributions from the general fund.

#### NONMAJOR GOVERNMENTAL FUNDS

School Cafeteria Fund – The school cafeteria fund is a special revenue fund that accounts for the County's school lunch program. Financing is provided from lunch sales and state and federal reimbursements.

#### **INTERNAL SERVICE FUND**

Health Insurance Fund – The health insurance fund is an internal service fund that accounts for the school board's agency administered health insurance transactions. Financing is provided by employee and school board contributions.

# Combining Balance Sheet Discretely Presented Component Unit - School Board June 30, 2017

	_	School Operating Fund	Total Nonmajor Governmental Funds	Total Governmental Funds
ASSETS				
Cash and cash equivalents Receivables (net of allowance	\$	- 9	1,182,739	\$ 1,182,739
for uncollectibles):		44.074		44.074
Accounts receivable		41,871	-	41,871
Due from primary government  Due from other governmental units		2,155,985 937,132	-	2,155,985 937,132
Inventories		-	37,156	37,156
Total assets	\$_	3,134,988		
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$	85,140		\$ 85,140
Accrued liabilities	_	3,049,848	107,527	3,157,375
Total liabilities	\$_	3,134,988	107,527	\$ 3,242,515
Fund balances:				
Nonspendable:				
Inventories	\$	- \$	37,156	\$ 37,156
Assigned:				
School lunch program		<del></del> ,	1,075,212	1,075,212
Total fund balances	\$_		1,112,368	\$1,112,368_
Total liabilities and fund balances	\$_	3,134,988	1,219,895	\$4,354,883_
Amounts reported for governmental activities in the statem because:	ent of n	et position (Exhib	oit 1) are different	
because.				
Total fund balances per above				\$ 1,112,368
Governmental funds report capital outlays as expenditures activities the cost of those assets is allocated over their est	imated	useful lives and r		
as depreciation expense. This is the amount by which the capital outlays in the current period.	aepreci	ation exceeded		34,242,442
Other long-term assets are not available to pay for current-deferred in the funds.	period 6	expenditures and	, therefore, are	(1,981,022)
Internal service funds are used by management to charginsurance and telecommunications, to individual funds. service funds are included in governmental activities in the	es of the internal	829,953		
Pension contributions subsequent to the measurement da liability in the next fiscal year and therefore, are not reported	the net pension	2,867,451		
Long-term liabilities, including compensated absences, a period and, therefore, are not reported in the funds.	le in the current	(41,800,746)		
Not position of governmental activities				¢ (4.720.554)
Net position of governmental activities				\$ (4,729,554)

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds - Discretely Presented Component Unit - School Board Year Ended June 30, 2017

Year Ended June 30, 2017		School Operating Fund		Total Nonmajor Governmental Funds		Total Governmental Funds
REVENUES						
Revenue from the use of money and property	\$	37,905	\$	214	\$	38,119
Charges for services Intergovernmental:		1,624,100		620,778		2,244,878
Local government		9,617,190		_		9,617,190
Commonwealth		21,357,854		38,826		21,396,680
Federal		1,910,830		1,170,694		3,081,524
Total revenues	\$	34,547,879	\$	1,830,512	\$	36,378,391
EXPENDITURES						
Current:						
Education	\$	33,873,639	\$	1,840,586	\$	35,714,225
Debt service:						
Principal retirement		455,810		-		455,810
Interest and other fiscal charges	_	218,430		-		218,430
Total expenditures	\$	34,547,879	_\$_	1,840,586	_\$_	36,388,465
Excess (deficiency) of revenues over (under)						
expenditures	\$	-	_\$_	(10,074)	_\$_	(10,074)
Net change in fund balances	\$	-	\$	(10,074)	\$	(10,074)
Fund balances - beginning	·	-	·	1,122,442	·	1,122,442
Fund balances - ending	\$	-	\$	1,112,368	\$	1,112,368
Amounts reported for governmental activities in the because:	statem	ent of activities (	Exh	ibit 2) are different		
Net change in fund balances - total governmental fu	nds - pe	r above			\$	(10,074)
Governmental funds report capital outlays as exper the cost of those assets is allocated over their estir expense. This is the amount by which the capital	nated u	seful lives and re	port	ed as depreciation		045.450
period.						915,452
Revenues in the statement of activities that do not p reported as revenues in the funds.	rovide c	urrent financial re	sou	rces are not		1,447,380
The issuance of long-term debt (e.g. bonds, leaguernmental funds, while the repayment of the prefinancial resources of governmental funds. Neither position. Also, governmental funds report the effect when debt is first issued, whereas these amounts activities. This amount is the net effect of these differences.						
related items.	.0.0		. 01	ong tomi dobt and		455,810
Some expenses reported in the statement of active resources and, therefore are not reported as expendent						(1,715,139)
Internal service funds are used by management to						
insurance and telecommunications, to individual internal service funds is reported with governmental			e (e:	xpense) of certain	_	562,607
Change in net position of governmental activities					\$_	1,656,036

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Discretely Presented Component Unit - School Board Year Ended June 30, 2017

		School Operating Fund								
	_	Budgeted Amounts				Variance with Final Budget Positive				
	_	Original	Final		Actual	(Negative)				
REVENUES										
Revenue from the use of money and property	\$	38,000 \$	38,000	\$	37,905 \$	(95)				
Charges for services		1,259,619	1,328,07	1	1,624,100	296,029				
Intergovernmental:										
Local government		9,787,196	9,933,446	3	9,617,190	(316,256)				
Commonwealth		20,950,185	21,489,790	)	21,357,854	(131,936)				
Federal	_	1,772,807	1,859,640	)	1,910,830	51,190				
Total revenues	\$_	33,807,807 \$	34,648,947	7_\$_	34,547,879 \$	(101,068)				
EXPENDITURES										
Current:										
Education	\$	33,807,807 \$	34,648,947	7 \$	33,873,639 \$	775,308				
Debt service:										
Principal retirement		-		-	455,810	(455,810)				
Interest and other fiscal charges		-		-	218,430	(218,430)				
Total expenditures	\$	33,807,807 \$	34,648,947	7 \$	34,547,879 \$	101,068				
Excess (deficiency) of revenues over (under)										
expenditures	\$_	\$	<u> </u>	\$_	\$					
Net change in fund balances	\$	- \$	;	- \$	- \$	-				
Fund balances - beginning		-		-	-	-				
Fund balances - ending	\$	- \$	i	- \$	- \$	-				

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Nonmajor Special Revenue Fund-Discretely Presented Component Unit - School Board Year Ended June 30, 2017

	_			School (	Cafe	eteria Fund		
	_	Budgeted Original	A k	mounts Final	_	Actual		Variance with Final Budget Positive (Negative)
REVENUES	_	Original		- I III GI		Horaai		(itogativo)
Revenue from the use of money and property	\$	-	\$	-	\$	214	\$	214
Charges for services Intergovernmental:		733,537		733,537		620,778		(112,759)
Commonwealth		31,949		31,949		38,826		6,877
Federal		1,077,000		1,077,000		1,170,694		93,694
Total revenues	\$	1,842,486	\$	1,842,486	\$	1,830,512	\$	(11,974)
EXPENDITURES								
Current:								
Education	\$_	1,842,486	\$	1,842,486	\$	1,840,586	\$	1,900
Total expenditures	\$_	1,842,486	\$	1,842,486	\$	1,840,586	\$	1,900
Excess (deficiency) of revenues over (under)								
expenditures	\$_	-	\$	-	\$	(10,074)	\$	(10,074)
Net change in fund balances	\$	_	\$	_	\$	(10,074)	\$	(10,074)
Fund balances - beginning	· -	-	• •	-	• •	1,122,442	• •	1,122,442
Fund balances - ending	\$	-	\$	-	\$	1,112,368	\$	1,112,368

Statement of Net Position Internal Service Fund Discretely Presented Component Unit - School Board June 30, 2017

	Health Insurance Fund
ASSETS Current assets: Cash and cash equivalents Total assets	\$ <u>1,111,886</u> \$ <u>1,111,886</u>
LIABILITIES Current liabilities: Accounts payable Total liabilities	\$ <u>281,933</u> \$ <u>281,933</u>
NET POSITION Unrestricted Total net position	\$ <u>829,953</u> \$ <u>829,953</u>

Statement of Revenues, Expenses, and Changes in Net Position Internal Service Fund Discretely Presented Component Unit - School Board Year Ended June 30, 2017

	_	Health Insurance Fund
OPERATING REVENUES Charges for services:		
Insurance premiums Miscellaneous	\$_	2,858,126 15,931
Total operating revenues	\$_	2,874,057
OPERATING EXPENSES Insurance claims and expenses	\$_	2,313,320
Total operating expenses	\$_	2,313,320
Operating income (loss)	\$_	560,737
NONOPERATING REVENUES (EXPENSES) Interest income	\$_	1,870
Total nonoperating revenues (expenses)	\$_	1,870
Change in net position	\$	562,607
Total net position - beginning	_	267,346
Total net position - ending	\$_	829,953

Statement of Cash Flows Internal Service Fund Discretely Presented Component Unit - School Board Year Ended June 30, 2017

	Health Insurance Fund
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts for insurance premiums	\$ 2,874,057
Payments for premiums  Net cash provided by (used for) operating activities	(2,234,125) 639,932
	\$ 1,870 \$ 1,870
Net increase (decrease) in cash and cash equivalents	641,802
Cash and cash equivalents - beginning Cash and cash equivalents - ending	470,084 1,111,886
Reconciliation of operating income (loss) to net cash provided by operating activities:	
Operating income (loss)  Adjustments to reconcile operating income to net cash provided (used) by operating activities:	560,737
Increase (decrease) in accounts payable	79,195 79,195
Net cash provided by (used for) operating activities	639,932



#### Schedule of Revenues - Budget and Actual Governmental Funds Year Ended June 30, 2017

Fund, Major and Minor Revenue Source		Original Budget		Final Budget		Actual	Variance with Final Budget - Positive (Negative)
General Fund:	_						
Revenue from local sources:							
General property taxes:							
Real property taxes	\$	13,179,399	\$	13,179,399	\$	13,068,442 \$	(110,957
Real and personal public service corporation taxes	•	600,000	•	600,000	•	616,520	16,520
Personal property taxes		6,200,000		6,200,000		6,812,259	612,259
Penalties		240,000		249,000		292,391	43,391
Interest	_	220,000		228,000		261,706	33,706
Total general property taxes	\$_	20,439,399	\$2	20,456,399	\$	21,051,318 \$	594,919
Other local taxes:							
Local sales and use taxes	\$	1,500,000	\$	1,500,000	\$	1,605,724 \$	105,724
Business licenses		150,000		150,000		179,484	29,484
Consumption taxes		45,000		45,000		64,428	19,428
Motor vehicle licenses		676,000		659,000		442,855	(216,145
Taxes on recordation and wills		125,000		125,000		172,219	47,219
Transient occupancy taxes		700,000		700,000		1,150,605	450,605
Meals taxes	_	280,000	_	280,000	_	371,091	91,091
Total other local taxes	\$_	3,476,000	\$	3,459,000	\$	3,986,406 \$	527,406
Permits, privilege fees, and regulatory licenses:							
Animal licenses	\$	9,500	\$	9,500	\$	8,927 \$	(573)
Land use application fees		3,161		3,161		3,942	781
Transfer fees		1,000		1,000		878	(122
Permits and other licenses	_	189,916	_	189,816	_	209,440	19,624
Total permits, privilege fees, and regulatory licenses	\$_	203,577	\$	203,477	\$	223,187 \$	19,710
Fines and forfeitures:							
Court fines and forfeitures	\$_	91,500		82,100		81,788 \$	(312)
Total fines and forfeitures	\$_	91,500	\$	82,100	\$	81,788 \$	(312)
Revenue from use of money and property:							
Revenue from use of money	\$	-	\$	-	\$	7,920 \$	7,920
Revenue from use of property	_	50,000		50,000		39,032	(10,968)
Total revenue from use of money and property	\$_	50,000	\$	50,000	\$	46,952 \$	(3,048)
Charges for services:							
Sheriff's fees	\$	1,943	\$	1,943	\$	2,325 \$	382
Ambulance and rescue service		510,000		512,500		491,239	(21,261)
Charges for Animal Protection		12,000		12,000		7,878	(4,122
Charges for Commonwealth's Attorney		3,000		3,000		4,786	1,786
Work release and other inmate fees		67,800		67,800		91,790	23,990
Charges for sanitation and waste removal		1,356,025		1,356,025		1,452,965	96,940
Other charges for services  Total charges for services	\$	2,815 1,953,583	\$	4,315 1,957,583	\$	9,224 2,060,207 \$	4,909 102,624
-	Ψ_	1,955,565	Ψ	1,307,000	Ψ	Σ,000,207	102,024
Miscellaneous:	•	000 005	Φ.	040 575	Φ.	200.057 (	400 000
Miscellaneous  Total miscellaneous	\$_	209,925 209,925	· \$ —	219,575 219,575		388,957 \$ 388,957 \$	169,382 169,382
Total Hilscellatieous	Ψ_	209,923	Ψ	219,373	Ψ	300, <del>3</del> 37_ \$	109,302
Total revenue from local sources	\$_	26,423,984	\$	26,428,134	\$	27,838,815 \$	1,410,681
Intergovernmental:							
Revenue from the Commonwealth:							
Noncategorical aid:							
Mobile home titling tax	\$	12,000	\$	12,000	\$	12,772 \$	
State recordation tax		30,000		30,000		43,739	13,739
Railroad rolling stock tax		40,000		40,000		36,697	(3,303
Communication taxes		486,000		486,000		461,930	(24,070)
Motor vehicle rental tax		4,000		4,000		5,497	1,497
Personal property tax relief funds	<u>.</u> –	1,640,791		1,640,791		1,640,791	-
Total noncategorical aid	\$_	2,212,791	\$	2,212,791	\$	2,201,426 \$	(11,365

## Schedule of Revenues - Budget and Actual Governmental Funds

Year Ended June 30, 2017 (Continued)

Fund, Major and Minor Revenue Source	_	Original Budget	Final Budget		Actual	Variance with Final Budget - Positive (Negative)
General Fund: (Continued)						
Intergovernmental: (Continued)						
Revenue from the Commonwealth: (Continued)						
Categorical aid:						
Shared expenses:  Commonwealth's attorney	\$	291,574 \$	291,574	Ф	285,752 \$	(5,822)
Sheriff	Ψ	2,279,917	2,279,917	Ψ	2,158,154	(121,763)
Commissioner of revenue		137,454	137,454		127,847	(9,607)
Treasurer		110,109	110,109		108,372	(1,737)
Registrar/electoral board		36,800	36,800		37,030	230
Clerk of the Circuit Court	_	256,279	282,560		272,897	(9,663)
Total shared expenses	\$_	3,112,133 \$	3,138,414	\$	2,990,052	(148,362)
Other categorical aid:						
CJS GTS grant	\$	- \$	4,314	\$	19,210 \$	
Virginia Juvenile Community Crime Control Act		30,076	30,076		29,924	(152)
Crime prevention education		17,394 251,976	17,394 326,976		110.002	(17,394)
PSAP grant Litter control		12,423	24,415		110,982 11,992	(215,994) (12,423)
Fire programs funds		48,000	48,000		48,953	953
Victims witness grant		14,771	14,771		14,771	-
Two-for-life grant		25,000	49,529		21,238	(28,291)
School resource officer grant		61,173	61,173		95,351	34,178
Crime against kids grant		40,000	40,000		-	(40,000)
Other		500	105,500	_	29,380	(76,120)
Total other categorical aid	\$_	501,313 \$	722,148		381,801	
Total categorical aid	\$_	3,613,446 \$	3,860,562	\$	3,371,853	(488,709)
Total revenue from the Commonwealth	\$_	5,826,237 \$	6,073,353	\$	5,573,279	(500,074)
Revenue from the federal government:						
Noncategorical aid: Payments in lieu of taxes	\$	128,000 \$	128,000	\$	150,342 \$	22,342
Categorical aid:	<b>*</b> _	. <u>,</u> ψ	.20,000	<b>—</b>	.00,0.2	
Forfeited assets	\$	- \$	276,173	\$	275,873 \$	(300)
Local law enforcement	*	8,036	13,036	*		(13,036)
Victim witness assistance		36,606	36,606		44,313	7,707
Homeland security		-	-		21,943	21,943
Emergency services grant		-	-		11,781	11,781
DMV ground transportation safety grant		39,355	39,355		8,981	(30,374)
Bullet proof vest grant		35,685	35,685		5,396	(30,289)
Citizens corp Total categorical aid	\$	11,400 131,082 \$	11,400 412,255		5,620 373,907 \$	(5,780) (38,348)
Total revenue from the federal government	Ψ_ \$	259,082 \$	540,255		524,249 \$	
Total General Fund	Ψ_ \$	32,509,303 \$	33,041,742		33,936,343 \$	
	Ψ_	σ <u>2,000,000</u> φ	00,041,742	Ψ	σο,σσο,σ-τσ	004,001
Special Revenue Funds:						
Workforce Investment Act Fund:						
Intergovernmental:						
Revenue from the federal government: Categorical aid:						
Workforce Investment Act	\$_	- \$	-	\$	2,619,273	2,619,273
Vivninia Bublia Assistanca Fund						
Virginia Public Assistance Fund: Revenue from local sources:						
Charges for services:						
Public assistance and welfare administration	\$	- \$	-	\$	17,783 \$	17,783
	*_	Ψ.			,	,. 30
Intergovernmental: Revenue from the Commonwealth:						
Categorical aid:						
Public assistance and welfare administration	\$_	715,120 \$	715,120	\$	503,119	(212,001)
Revenue from the federal government:	· <del>-</del>					
Categorical aid:						
Public assistance and welfare administration	\$	1,451,909 \$	1,451,909	\$	1,017,530 \$	(434,379)
Total Virginia Public Assistance Fund	\$	2,167,029 \$	2,167,029		1,538,432 \$	
Total Virginia i abilo 70000talloe i alia	Ψ_	Σ,101,023 φ	2,101,029	<b>~</b>	1,000,702	(020,031)
	_					

Schedule of Revenues - Budget and Actual Governmental Funds Year Ended June 30, 2017 (Continued)

Fund, Major and Minor Revenue Source	_	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
Special Revenue Funds: (Continued) Comprehensive Services Act Fund: Intergovernmental: Revenue from the Commonwealth:					
Categorical aid: Comprehensive Services Act program Child support public assistance funds	\$	995,014 \$	1,376,207 \$	863,019 \$ 5,955	(513,188) 5,955
Total categorical aid	\$	995,014 \$	1,376,207 \$	868,974 \$	(507,233)
Total revenue from the Commonwealth	\$	995,014 \$	1,376,207 \$	868,974 \$	(507,233)
Total Comprehensive Services Act Fund	\$	995,014 \$	1,376,207 \$	868,974 \$	(507,233)
Parks and Recreation Fund: Revenue from local sources: Charges for services: Parks and recreation fees	\$	25,000 \$	25,000 \$	29,423 \$	4,423
Capital Projects Fund: County Capital Projects Fund: Revenue from local sources: Revenue from use of money and property: Revenue from the use of money	\$	- \$	- \$	33 \$	33
Total Primary Government	\$	35,696,346 \$	36,609,978 \$	38,992,478 \$	2,382,500
Discretely Presented Component Unit - School Board: School Operating Fund: Revenue from use of money and property: Revenue from the use of property Total revenue from use of money and property	\$	38,000 \$ 38,000 \$	38,000 \$ 38,000 \$	37,905 37,905 \$	(95) (95)
Charges for services: Charges for education	\$	1,259,619 \$	1,328,071_\$	1,624,100_\$	296,029
Total revenue from local sources	\$	1,297,619 \$	1,366,071 \$	1,662,005 \$	295,934
Intergovernmental: Revenues from local governments: Contribution from County of Page, Virginia Total revenues from local governments	\$ \$	9,787,196 \$ 9,787,196 \$	9,933,446 \$ 9,933,446 \$	9,617,190 9,617,190 \$	(316,256) (316,256)
Revenue from the Commonwealth: Categorical aid:	\$	9,787,196 \$	9,933,446_\$	9,617,190_\$	(316,256)
Share of state sales tax Basic school aid GED funding Regular foster children education Remedial summer education Gifted and talented Remedial education Compensation supplement Special education Textbook payments Vocational standards of quality payments Social security Retirement fringe benefits Vocational occupational technical education Early reading intervention Group life instructional Homebound education Regional program tuition	\$	3,846,927 \$ 10,551,700 15,717 33,379 53,964 109,266 427,960 159,730 803,564 249,902 462,106 628,282 1,292,986 - 52,870 43,251 10,458 600,000	3,846,927 \$ 10,551,700 15,717 33,379 53,964 109,266 427,960 159,730 803,564 249,902 462,106 628,282 1,292,986 - 52,870 43,251 10,458 785,000	3,754,372 \$ 10,795,392   16,835   8,437   39,150   110,726   433,676   -   814,297   253,239   468,278   636,674   1,310,257   38,330   55,169   43,829   5,346   646,922	(92,555) 243,692 1,118 (24,942) (14,814) 1,460 5,716 (159,730) 10,733 3,337 6,172 8,392 17,271 38,330 2,299 578 (5,112) (138,078)

Schedule of Revenues - Budget and Actual Governmental Funds

Year Ended June 30, 2017 (Continued)

Fund, Major and Minor Revenue Source	_	Original Budget	Final Budget		Actual	Variance with Final Budget - Positive (Negative)
Discretely Presented Component Unit - School Board: (Continued)						
School Operating Fund: (Continued)						
Intergovernmental: (Continued)						
Revenue from the Commonwealth: (continuned)						
Categorical aid: (continued)	•	070 000 ¢	270 000	ф.	202.000 #	5.050
At risk payments Primary class size	\$	378,008 \$ 427,055	378,008	Ф	383,066 \$ 440,947	5,058 13,892
Technology		427,055 258,000	427,055 258,000		258,000	13,092
Standards of learning algebra readiness		256,000 51,945	256,000 51,945		256,000 51,945	-
At risk four-year olds		271,656	271,656		271,656	_
English as a second language		18,667	18.667		17,756	(911)
Special education foster children		-			15,637	15,637
Other state funds		202,792	557,397		487,918	(69,479)
Total categorical aid	\$	20,950,185 \$	21,489,790	\$	21,357,854 \$	
Revenue from the federal government:						
Categorical aid:						
Federal land use	\$	25,000 \$	25,000	\$	4,834 \$	(20,166)
Title I		848,288	856,788		877,185	20,397
Title VI-B, special education flow-through		684,516	684,516		738,243	53,727
Vocational education		60,057	60,057		61,995	1,938
Title VI-B, special education pre-school		14,597	14,597		14,227	(370)
Title II		140,349	140,349		135,937	(4,412)
AP Grant		-	7.040		76	76
SPBG project management Title VI		-	7,346		7,346	-
Total categorical aid	\$_	1,772,807 \$	70,987 1,859,640	\$	70,987 1,910,830	51,190
Total revenue from the federal government	\$_	1,772,807 \$	1,859,640	\$	1,910,830	51,190
Total School Operating Fund	\$	33,807,807 \$	34,648,947	\$	34,547,879	(101,068)
School Cafeteria Fund:						
Revenue from local sources:						
Revenue from use of money and property:						
Revenue from the use of money	\$	- \$	-	\$	214 \$	214
, , , , , , , , , , , , , , , , , , ,	· —	* .		-	·	
Charges for services:						
Cafeteria sales	\$	733,537 \$	733,537	\$	620,778 \$	(112,759)
Total revenue from local sources	\$	733,537 \$	733,537	\$	620,992 \$	(112,545)
	· -	, , , , , , , , , , , , , , , , , , ,				(* *=,* **)
Intergovernmental:						
Revenue from the Commonwealth:						
Categorical aid:	¢	24.040 €	24.040	¢.	20.000 0	6 077
School food program grant	\$_	31,949_\$	31,949	Φ	38,826	6,877
Total revenue from the Commonwealth	\$_	31,949 \$	31,949	\$	38,826	6,877
Revenue from the federal government:						
Categorical aid:						
School food program grant	\$	1,077,000 \$	1,077,000	\$	1,038,618 \$	(38,382)
USDA commodities		-	-		132,076	132,076
Total categorical aid	\$	1,077,000 \$	1,077,000	\$	1,170,694	93,694
Total revenue from the federal government	\$_	1,077,000 \$	1,077,000	\$	1,170,694	93,694
Total School Cafeteria Fund	\$_	1,842,486 \$	1,842,486	\$	1,830,512	(11,974)
Total Discretely Presented Component Unit - School Board	2	35,650,293 \$	36,491,433	\$	36,378,391 \$	(113,042)

Sche	dι	ıle	2
Page	1	of	4

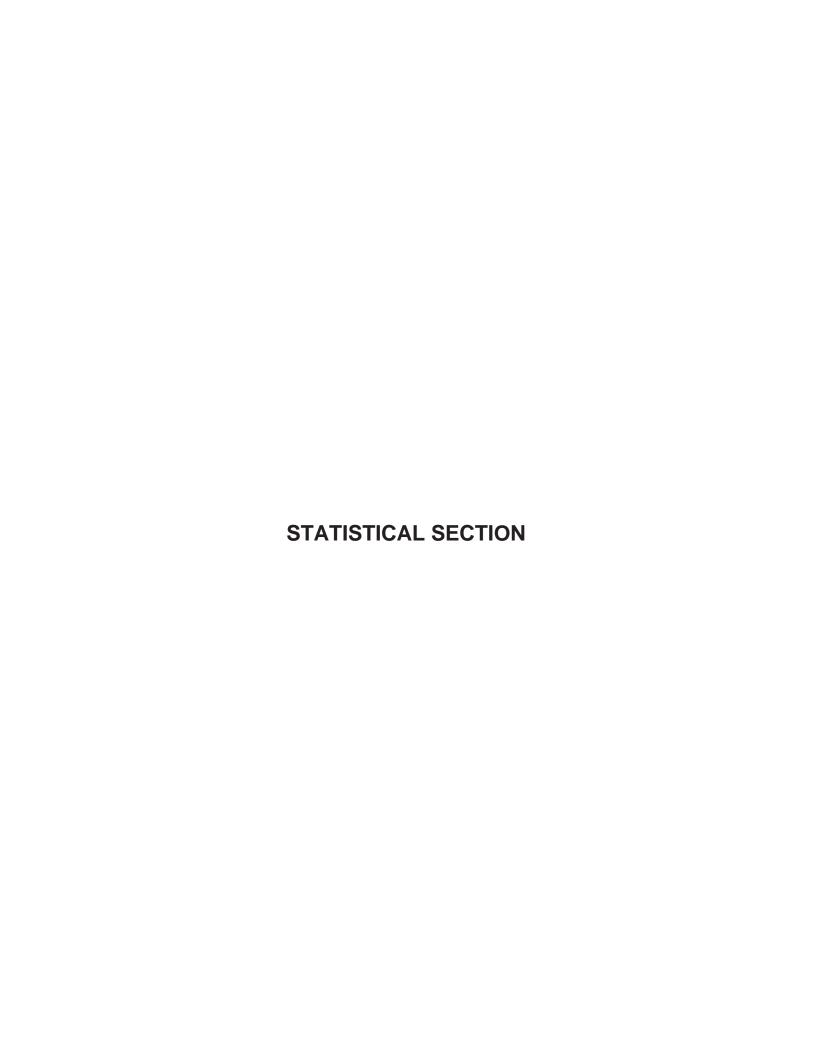
Fund, Function, Actvity and Elements		Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
General Fund:					
General government administration:					
Legislative:					
Board of supervisors	\$_	111,260 \$	111,260 \$	103,465	\$7,795_
General and financial administration:					
County administrator	\$	290,222 \$	300,222 \$	298,333	1,889
Accounting		251,060	251,060	235,121	15,939
Legal services		98,000	98,000	133,363	(35,363)
Commissioner of revenue		450,612	450,612	455,345	(4,733)
Assessment		80,000	80,000	3,053	76,947
Geographic information systems		105,010	105,010	99,845	5,165
Treasurer		481,657	481,657	487,027	(5,370)
Data processing		190,000	190,000	188,422	1,578
Purchasing	_	48,000	48,000	48,683	(683)
Total general and financial administration	\$_	1,994,561 \$	2,004,561 \$	1,949,192	\$55,369_
Board of elections:					
Electoral board and officials	\$	51,019 \$	51,019 \$	44,290	
Registrar		100,953	100,953	103,681	(2,728)
Total board of elections	\$_	151,972 \$	151,972 \$	147,971	\$4,001_
Total general government administration	\$_	2,257,793 \$	2,267,793 \$	2,200,628	\$67,165
Judicial administration:					
Courts:					
Circuit court	\$	9,250 \$	9,250 \$	8,293	\$ 957
General district court		8,650	8,650	8,502	148
Special magistrates		2,300	2,300	2,410	(110)
Juvenile and domestic relations court		20,150	20,150	18,753	1,397
Sheriff		189,274	189,274	187,818	1,456
Victim witness program		61,852	61,852	64,488	(2,636)
Clerk of the circuit court	_	414,386	440,667	418,851	21,816
Total courts	\$_	705,862 \$	732,143 \$	709,115	\$ 23,028
Commonwealth's attorney:					
Commonwealth's attorney	\$_	501,392 \$	507,850 \$	502,880	\$4,970_
Total judicial administration	\$_	1,207,254 \$	1,239,993 \$	1,211,995	\$27,998_
Public safety:					
Law enforcement and traffic control:					
Sheriff	\$	3,011,857 \$	3,504,958 \$	2,902,619	
Virginia Juvenile Community Crime Control Act	. –	30,076	30,076	23,686	6,390
Total law enforcement and traffic control	\$_	3,041,933 \$	3,535,034 \$	2,926,305	\$ 608,729
Fire and rescue services:					
Volunteer fire departments and rescue squads	\$	594,000	633,529 \$	634,392	\$ (863)
Fire and rescue services		890,268	937,768	922,988	14,780
Total fire and rescue services	\$	1,484,268 \$	1,571,297 \$	1,557,380	\$ 13,917
Correction and detention:					
Jail	\$	2,406,100 \$	2,406,100 \$	2,517,780	\$ (111,680)
Juvenile detention	Ψ	271,595	271,595	270,275	1,320
Total correction and detention	\$	2,677,695 \$	2,677,695 \$	2,788,055	
	. –		· · · · · · · · · · · · · · · · · · ·		

Fund, Function, Actvity and Elements		Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)	
General Fund: (Continued)						
Public safety: (Continued)						
Other protection:						
Animal control	\$	350,593 \$	352,593 \$	319,572		
Medical examiner		500	500	380	120	
Concern hotline		1,000	1,000	1,000	-	
Emergency services	_	930,663	932,646	701,158	231,488	
Total other protection	\$_	1,282,756 \$	1,286,739 \$	1,022,110	264,629	
Total public safety	\$_	8,486,652 \$	9,070,765 \$	8,293,850	776,915	
Public works:						
Sanitation and waste removal:						
Compactor sites	\$	78,210 \$	78,210 \$	81,330	(3,120)	
Landfill		1,622,774	1,634,766	1,622,273	12,493	
Total sanitation and waste removal	\$	1,700,984 \$	1,712,976 \$	1,703,603	9,373	
Maintenance of general buildings and grounds:						
General properties	\$_	378,078 \$	378,078 \$	343,014	35,064	
Total public works	\$	2,079,062 \$	2,091,054 \$	2,046,617	44,437	
Health and welfare:						
Health:						
Supplement of local health department	\$_	264,864 \$_	264,864 \$	264,864		
Total health	\$_	264,864 \$	264,864 \$	264,864		
Mental health and mental retardation:						
Community services board	\$	78,388 \$	78,388 \$	78,388	-	
Choices	_	5,000	5,000	5,000		
Total mental health and mental retardation	\$_	83,388 \$	83,388 \$	83,388	<u> </u>	
Welfare:						
Welfare administration	\$	21,247 \$	21,247 \$	10,493	10,754	
Shenandoah Area Agency on Aging		65,000	65,000	65,000		
Total welfare	\$_	86,247 \$	86,247 \$	75,493	10,754	
Total health and welfare	\$	434,499 \$	434,499 \$	423,745	10,754	
Education:						
Other instructional costs:						
Contributions to L.F. Community College	\$	11,579 \$	11,579 \$	11,579	-	
Contribution to County School Board		9,787,196	9,933,446	9,617,190	316,256	
Total education	\$	9,798,775 \$	9,945,025 \$	9,628,769	316,256	
Parks, recreation, and cultural:						
Parks and recreation:						
Administration	\$	78,330 \$	78,330 \$	74,522	3,808	
Total parks and recreation	\$	78,330 \$	78,330 \$	74,522		

Fund, Function, Actvity and Elements		Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
General Fund: (Continued) Parks, recreation, and cultural: (Continued)					
Library: Regional library	\$_	223,996 \$	223,996 \$	223,996	\$
Total parks, recreation, and cultural	\$_	302,326 \$	302,326 \$	298,518	\$3,808_
Community development: Planning and community development: Planning Northern Shenandoah Planning Commission	\$	376,991 \$ 15,239	376,991 \$ 15,239	356,640 \$ 13,781	\$ 20,351 1,458
Zoning Economic development Airport Commission		2,509 233,628 49,000	2,509 251,819 49,000	4,221 235,360 42,000	(1,712) 16,459 7,000
Chamber of Commerce Total planning and community development	\$_	275,000 952,367 \$	275,000 970,558 \$	275,000 927,002	
Environmental management: Other environmental management Total environmental management	\$_ \$_	\$ \$	4,373 \$ 4,373 \$	2,500 S 2,500 S	
Cooperative extension program:  4-H center  Total cooperative extension program	\$_ \$_	91,896 91,896 \$	91,896 91,896 \$	82,730 82,730	
Total community development	\$_	1,044,263 \$	1,066,827 \$	1,012,232	\$54,595_
Nondepartmental: Miscellaneous	\$_	275,800 \$	264,800 \$	141,416	\$123,384_
Debt service: Principal retirement Interest and other fiscal charges Total debt service	\$ 	2,863,663 \$ 2,748,563 5,612,226 \$	2,863,663 \$ 2,748,563 5,612,226 \$	2,918,094 S 2,605,718 5,523,812 S	142,845
Total General Fund	\$_	31,498,650 \$	32,295,308 \$	30,781,582	\$1,513,726_
Special Revenue Funds: Workforce Investment Act Fund: Community development: Shenandoah Valley Workforce Investment Board	\$_	- \$	- \$	2,619,273	\$ (2,619,273)
Virginia Public Assistance Fund: Health and welfare: Welfare and social services:	_				
Welfare administration	\$_	2,636,600 \$	2,636,600 \$	1,913,496	
Total Virginia Public Assistance Fund  Comprehensive Services Act Fund: Health and welfare: Welfare and social services:	\$=	2,636,600 \$	2,636,600 \$		
Comprehensive services	\$_	1,428,105 \$	1,949,315 \$	1,587,353	
Total Comprehensive Services Act Fund	\$_	1,428,105 \$	1,949,315 \$	1,587,353	\$ 361,962

### Schedule of Expenditures - Budget and Actual Governmental Funds Year ended June 30, 2017 (Continued)

Fund, Function, Actvity and Elements		Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
Special Revenue Funds: (Continued)					
Parks and Recreation Fund:					
Parks, recreation, and cultural:					
Parks and recreation:					
Supervision of parks and recreation	\$_	25,000 \$	25,000 \$	19,568_\$	5,432
Total Parks and Recreation fund	\$_	25,000 \$	25,000 \$	19,568 \$	5,432
Capital Projects Fund:					
County Capital Improvements Fund:					
Capital projects expenditures:					
Battlecreek landfill	\$	2,380,427 \$	2,380,427 \$	1,576,043 \$	804,384
Landfill equipment	,	-	-	18,593	(18,593)
EDP hardware		25,000	25,000	21,879	3,121
Voting equipment		17,400	17,400	17,850	(450)
School construction		-	-	155,353	(155,353)
Other		50,191	50,191	32,608	17,583
Total capital projects	\$	2,473,018 \$	2,473,018 \$	1,822,326 \$	
Total Capital Projects Fund	\$_	2,473,018 \$	2,473,018 \$	1,822,326 \$	650,692
Total Primary Government	\$	38,061,373 \$	39,379,241 \$	38,743,598 \$	635,643
Discretely Presented Component Unit - School Board:	· =	+	*	, -,	
School Operating Fund:					
Education:					
Instructional	\$	25,310,901 \$	25,540,492 \$	25,423,125 \$	117,367
Administration, attendance and health services	Ψ	1,709,307	1,711,552	1,706,919	4,633
Pupil transportation		2,262,556	2,405,658	2,419,287	(13,629)
Operation and maintenance		3,463,799	3,852,358	3,186,290	666,068
Facilities		80,000	80,000	80,000	-
Technology		981,244	1,058,887	1,058,018	869
Total education	\$	33,807,807 \$	34,648,947 \$	33,873,639 \$	
	Ψ_	- σο,σοι,σοι φ	Φ	φ	770,000
Debt service:					
Principal retirement	\$	- \$	- \$	455,810 \$	(455,810)
Interest and other fiscal charges	,	- '	-	218,430	(218,430)
Total debt service	\$	- \$	- \$	674,240 \$	
Total School Operating Fund	\$_	33,807,807 \$	34,648,947 \$	34,547,879 \$	101,068
School Cafeteria Fund:					
Education:					
School food services:					
Administration of school food program	\$_	1,842,486 \$	1,842,486 \$	1,840,586 \$	1,900
Total School Cafeteria Fund	\$_	1,842,486 \$	1,842,486 \$	1,840,586 \$	1,900
Total Discretely Presented Component Unit - School Board	\$_	35,650,293 \$	36,491,433 \$	36,388,465_\$	102,968



#### STATISTICAL SECTION

Contents	Tables
Financial Trends	
These tables contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	1-5
Revenue Capacity	
These tables contain information to help the reader assess the factors affecting the County's ability to generate its property and sales taxes.	6-10
Debt Capacity	
These tables present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	
	11-12
Demographic and Economic Information	
These tables offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.	
	13-14
Operating Information	
These tables contain information about the County's operations and resources to help the reader understand how the County's financial information relate to the services the County provides and the activities it	
performs.	15-17
Courses	

#### Sources:

Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial reports for the relevant year.



#### **COUNTY OF PAGE, VIRGINIA**

Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

Governmental Activities:	_	2008	 2009	2010	2011
Net investment in capital assets Restricted Unrestricted	\$	3,762,389 148,536 3,066,602	\$ 3,491,786 148,536 (236,931)	\$ 2,392,224 148,536 (5,418,086)	\$ 1,325,386 367,629 (5,624,979)
Total governmental activities net position	\$_	6,977,527	\$ 3,403,391	\$ (2,877,326)	\$ (3,931,964)
Primary government: Net investment in capital assets Restricted Unrestricted	\$	3,762,389 148,536 3,066,602	\$ 3,491,786 148,536 (236,931)	\$ 2,392,224 148,536 (5,418,086)	\$ 1,325,386 367,629 (5,624,979)
Total primary government net position	\$_	6,977,527	\$ 3,403,391	\$ (2,877,326)	\$ (3,931,964)

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-	2012	2013	2014	2015	2016	2017
\$	1,614,736 445,608 (4,324,176)	\$ 928,108 518,639 (3,435,256)	\$ 210,465 921,716 (5,403,758)	\$ (124,706) 818,673 (10,999,476)	\$ 2,255,849 741,443 (12,606,528)	\$ 2,205,669 2,810,507 (13,005,687)
\$	(2,263,832)	\$ (1,988,509)	\$ (4,271,577)	\$ (10,305,509)	\$ (9,609,236)	\$ (7,989,511)
\$	1,614,736 445,608 (4,324,176)	\$ 928,108 518,639 (3,435,256)	\$ 210,465 921,716 (5,403,758)	\$ (124,706) 818,673 (10,999,476)	\$ 2,255,849 741,443 (12,606,528)	\$ 2,205,669 2,810,507 (13,005,687)
\$	(2,263,832)	\$ (1,988,509)	\$ (4,271,577)	\$ (10,305,509)	\$ (9,609,236)	\$ (7,989,511)

#### **COUNTY OF PAGE, VIRGINIA**

Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	_	Fiscal Year					
		2008	2009	2010	2011		
Expenses							
Governmental Activities:							
General government administration	\$	2,594,416 \$	2,958,084 \$	2,581,708 \$	3,036,414		
Judicial administration		1,127,851	1,084,091	1,088,426	1,119,582		
Public safety		6,465,844	6,721,986	7,054,231	6,755,169		
Public works		2,632,231	3,485,849	1,864,433	3,393,399		
Health and welfare		5,124,721	4,864,647	4,450,952	3,804,608		
Education		9,152,036	11,381,972	16,248,530	11,261,780		
Parks, recreation, and cultural		361,870	372,810	280,664	237,294		
Community development		1,167,563	2,394,702	1,009,552	491,427		
Interest on long-term debt	_	2,741,544	3,000,078	3,130,944	3,038,008		
Total governmental activities expenses	\$_	31,368,076 \$	36,264,219 \$	37,709,440 \$	33,137,681		
Program Revenues							
Governmental Activities:							
Charges for services:							
General government administration	\$	30,982 \$	31,722 \$	83,534 \$	100,326		
Judicial administration		89,135	113,713	90,365	80,395		
Public safety		194,985	272,475	770,813	680,882		
Public works		650,984	1,531,306	1,438,246	1,368,126		
Health and welfare		5,627	45,582	16,578	35,023		
Education		-	-	-	-		
Parks, recreation, and cultural		43,420	48,929	43,467	45,768		
Community development		300,596	-	-	-		
Operating grants and contributions		9,810,934	7,122,842	6,183,782	5,951,332		
Capital grants and contributions	_	<u>-</u>	<u> </u>	<u> </u>			
Total governmental activities program revenues	\$_	11,126,663 \$	9,166,569_\$	8,626,785 \$	8,261,852		
Net (expense) / revenue							
Governmental Activities	\$_	(20,241,413) \$	(27,097,650) \$	(29,082,655) \$	(24,875,829)		

-			Fiscal `	<b>Year</b>		
_	2012	2013	2014	2015	2016	2017
\$	2,256,222 \$	2,833,213 \$	2,306,937 \$	2,423,301 \$	2,613,493 \$	2,350,004
	1,115,093	1,105,308	1,094,479	1,161,227	1,113,134	1,140,691
	7,072,258	7,520,179	8,695,178	8,550,584	8,555,808	8,669,850
	1,530,469	2,384,891	4,283,275	2,647,595	2,524,857	2,822,940
	3,582,940	3,101,854	3,195,361	3,524,666	3,542,736	3,931,959
	11,437,383	11,606,179	12,664,109	13,107,117	12,215,154	12,289,299
	271,922	273,795	290,824	303,976	303,900	317,432
	645,888	537,342	745,558	3,315,348	3,667,775	3,612,114
_	3,057,354	2,921,300	2,797,872	2,698,894	2,579,296	2,504,871
\$	30,969,529 \$	32,284,061 \$	36,073,593 \$	37,732,708 \$	37,116,153 \$	37,639,160
\$	124,380 \$	127,291 \$	79,321 \$	71,509 \$	195,767 \$	22,971
φ	96,469	127,832	110,567	71,309 \$ 111,285	88,133	86,574
	719,369	855,455	770,108	786,108	792,137	802,672
	1,349,343	1,305,472	1,390,288	1,323,908	1,390,504	1,452,965
	20,589	9,645	14,240	6,787	10,567	17,783
		-	-	-	-	-
	38,855	35,589	32,732	24,942	28,352	29,423
	-	-	-	-	-	-
	5,546,582	5,081,557	5,685,624	8,022,321	8,616,224	8,754,656
-						-
\$	7,895,587 \$	7,542,841 \$	8,082,880 \$	10,346,860 \$	11,121,684 \$	11,167,044
\$	(23,073,942) \$	(24,741,220) \$	(27,990,713) \$	(27,385,848) \$	(25,994,469) \$	(26,472,116)

#### **COUNTY OF PAGE, VIRGINIA**

Changes in Net Position
Last Ten Fiscal Years (continued)
(accrual basis of accounting)

	_	Fiscal Year					
		2008	2009	2010	2011		
General Revenues and Other Changes	_						
in Net Position							
Governmental Activities:							
Taxes							
Property taxes	\$	17,042,154 \$	17,161,221 \$	17,648,296 \$	18,577,570		
Local sales and use taxes		1,368,668	1,378,934	1,315,313	1,355,463		
Motor vehicle licenses taxes		312,240	294,586	310,968	306,201		
Transient Occupancy Taxes		400,633	422,650	417,304	452,261		
Meals Tax		268,268	256,840	245,978	235,138		
Business Licenses		-	-	-	-		
Tax on Recordation and Wills		211,949	167,674	136,542	106,896		
Other Local Taxes		761,380	773,987	713,216	692,425		
Unrestricted revenues from use		-	-	-	-		
of money and property		2,214,449	609,855	69,153	61,410		
Miscellaneous		192,889	291,172	191,687	204,922		
Grants and Contributions - Not Restricted	_	1,840,840	1,940,272	1,846,918	1,828,905		
Total governmental activities	\$_	24,613,470 \$	23,297,191 \$	22,895,375 \$	23,821,191		
Change in Net Position							
Governmental Activities	\$ _	4,372,057 \$	(3,800,459)	(6,187,280) \$	(1,054,638)		

_	Fiscal Year										
_	2012	2013	2014	2015	2016	2017					
\$	19,396,791 \$	19,586,968 \$	20,239,090 \$	19,813,686 \$	20,735,519 \$	21,317,725					
	1,432,754	1,424,298	1,386,698	1,478,959	1,596,463	1,605,724					
	319,477	312,916	316,256	332,612	316,043	442,855					
	491,143	605,616	645,627	743,834	822,208	1,150,605					
	237,664	269,595	217,163	272,757	283,245	371,091					
	-	-	175,233	147,747	161,851	179,484					
	119,169	151,932	163,513	136,311	150,271	172,219					
	732,204	209,797	46,737	48,429	49,105	64,428					
	-	-	-	-	-	-					
	58,428	59,792	63,474	56,285	32,357	46,985					
	144,457	49,754	39,250	86,328	178,058	388,957					
_	1,809,987	2,345,875	2,414,604	2,349,089	2,365,622	2,351,768					
\$_	24,742,074 \$	25,016,543 \$	25,707,645 \$	25,466,037 \$	26,690,742 \$	28,091,841					
\$	1,668,132 \$	275,323 \$	(2,283,068) \$	(1,919,811) \$	696,273 \$	1,619,725					

Governmental Activities Tax Revenues by Source Last Ten Fiscal Years (accrual basis of accounting)

Fiscal	Property	Local sales and use	Transient Occupancy	Motor Vehicle License	Record- ation and	Meals	Business License	
Year	 Тах	Tax	Tax	Tax	Wills Tax	Tax	Тах	Total
2008	\$ 17,042,154 \$	1,368,668 \$	400,633 \$	312,240 \$	211,949 \$	268,268 \$	- \$	19,603,912
2009	17,161,221	1,378,934	422,650	294,586	167,674	256,840	-	19,681,905
2010	17,648,296	1,315,313	417,304	310,968	136,542	245,978	-	20,074,401
2011	18,577,570	1,355,463	452,261	306,201	106,896	235,138	-	21,033,529
2012	19,396,791	1,432,754	491,143	319,477	119,169	237,664	-	21,996,998
2013	19,586,968	1,424,298	605,616	312,916	151,932	269,595	-	22,351,325
2014	20,239,090	1,386,698	645,627	316,256	163,513	217,163	175,233	23,143,580
2015	19,813,686	1,478,959	743,834	332,612	136,311	272,757	147,747	22,925,906
2016	20,735,519	1,596,463	822,208	316,043	150,271	283,245	161,851	24,065,600
2017	21,317,725	1,605,724	1,150,605	442,855	172,219	371,091	179,484	25,239,703



Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

		Fiscal Year								
		2008	_	2009	2010	2011				
General fund										
Unreserved	\$	8,463,311	\$	5,484,487 \$	2,811,586 \$	-				
Nonspendable		-		-	-	-				
Assigned		-		-	-	29,301				
Unassigned	_	-	_	<u> </u>	<del>-</del>	3,306,575				
Total general fund	\$	8,463,311	\$	5,484,487 \$	2,811,586 \$	3,335,876				
All other governmental funda	_		_							
All other governmental funds Reserved	\$	148,536	<b>¢</b>	148,536 \$	148,536 \$	_				
Unreserved, reported in:	Ψ	140,000	Ψ	1+0,550 φ	140,550 ψ					
Special revenue funds		94,408		131,603	44,459	_				
Capital projects funds		32,461,143		8,433,844	5,853,756	-				
Nonspendable										
Prepaid Items		-		-	-	-				
Restricted, reported in:										
Debt Service		-		-	-	367,629				
Capital projects funds		-		-	-	-				
Committed, reported in:						FF 400				
Parks and Recreation		-		-	-	55,468				
Assigned, reported in: Capital projects funds		_		_	_	5,511,516				
Emergency Services		_		_	-	-				
	_		_							
Total all other governmental funds	\$	32,704,087	\$	8,713,983 \$	6,046,751 \$	5,934,613				

Note: The County implemented GASB Statement 54 beginning with fiscal year 2011-see Note 1 in the Notes to Basic Financial Statements section of the report.

_	Fiscal Year													
_	2012	2013	2014	2015	2016	2017								
\$	- \$ - 33,401 5,825,396	- \$ 127,400 39,390 6,986,977	- \$ 109,100 44,848 7,962,516	- \$ 51,557 29,268 7,298,683	- \$ - 35,402 5,671,302	7,860 33,597 7,986,584								
\$ _	5,858,797 \$	7,153,767 \$	8,116,464 \$	7,379,508 \$	5,706,704 \$	8,028,041								
\$	- \$	- \$	- \$	\$	- \$	-								
	-	-	-	-	-	-								
	-	-	-	-	13,843	-								
	445,608 -	518,639 3,564,664	921,716 -	818,673 -	741,443 -	815,711 1,994,796								
	68,063	80,892	91,582	100,034	95,251	118,949								
_	3,703,805	2,472,525 	2,060,182 644	752,621 644	209,572 644	(914,804) 644								
\$_	4,217,476 \$	6,636,720 \$	3,074,124 \$	1,671,972 \$	1,060,753 \$	2,015,296								

Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	_			Fiscal	Year		
		2008		2009	2010		2011
Revenues General property taxes Other local taxes Permits, privilege fees and regulatory licenses Fines and forfeitures Revenue from use of money and property Charges for services	\$	16,761,743 3,323,138 312,018 86,630 2,214,449 917,081	\$	16,636,631 \$ 3,294,671 240,406 112,288 609,855 1,917,356	17,076,620 3,139,321 200,275 89,120 69,153 2,153,608	\$	18,277,353 3,148,384 181,311 78,282 61,410 2,050,927
Miscellaneous Intergovernmental: Commonwealth Federal	_	192,889 10,314,578 1,337,196	_	291,172 7,051,079 2,012,035	191,687 6,549,653 1,486,284	_	204,922 6,205,701 1,574,536
Total revenues	\$_	35,459,722	\$_	32,165,493 \$	30,955,721	\$_	31,782,826
Expenditures General government administration Judicial administration Public safety Public works Health and welfare Education Parks, recreation and cultural Community development Nondepartmental Capital projects Debt service: Principal Interest and other fiscal charges  Total expenditures	\$  \$	2,261,845 1,117,154 6,448,574 2,225,291 5,121,971 8,122,305 359,460 1,168,975 121,073 32,644,236 1,108,859 3,035,095	_	2,749,489 \$ 1,074,252 6,628,711 3,121,167 4,863,039 9,105,934 370,641 2,391,289 175,749 24,465,085  1,961,338 3,057,332  59,964,026 \$	1,064,870 6,809,527 2,325,513 4,424,999 10,683,229 282,782 1,004,646 218,375 2,266,640 1,901,656 3,199,675	_	2,788,787 1,101,332 6,534,815 2,099,341 3,779,579 9,035,876 237,294 514,911 189,029 17,171 1,947,591 3,124,948
	æ	(20, 275, 440)	<u></u>	(27.700.522)	/F F 47 000\	r.	440.450
Excess (deficiency) of revenues over (under) expenditures  Other financing sources (uses)  Transfers in  Transfers out  Bonds issued  Premium on bonds issued  Capital leases  Issuance of lease revenue bonds	\$ _ \$	1,558,752 (1,558,752) 13,962,260 210,714	_	(27,798,533) \$ 1,602,769 \$ (1,602,769) 725,210 - 104,395		_	1,000,408 (1,000,408)
Total other financing sources (uses)	\$	14,172,974	\$_	829,605 \$	305,604	\$	-
Net change in fund balances	\$ _	(14,102,142)	\$_	(26,968,928) \$	(5,241,459)	\$_	412,152
Debt service as a percentage of noncapital expenditures		13.32%		14.20%	14.41%		16.23%

Table 5

	Fiscal Year													
_	2012	2	013	_	2014	_	2015	_	2016	_	2017			
\$	19,256,025 3,332,411 162,688 91,632 58,428 2,094,685 144,457	2,	510,388 974,154 249,634 124,325 59,792 087,325 49,754	\$	20,075,105 2,951,227 147,891 106,746 63,474 2,142,619 39,250	\$	19,961,029 3,160,649 193,298 106,910 56,285 2,024,331 86,328	\$	20,528,963 3,379,186 220,787 82,344 32,357 2,202,329 188,285	\$	21,051,318 3,986,406 223,187 81,788 46,985 2,107,413 388,957			
_	6,024,312 1,332,257		251,815 175,617		6,740,066 1,360,162	-	6,724,642 3,646,768		6,994,739 3,987,107		6,945,372 4,161,052			
\$_	32,496,895	\$32,	482,804	\$	33,626,540	\$_	35,960,240	\$_	37,616,097	\$_	38,992,478			
\$	2,039,067 1,103,368 7,252,991 2,437,670 3,599,674 9,116,517 271,698 643,068 138,650 314,935	1, 7, 2, 3, 9,	102,193 110,754 556,394 403,072 101,293 049,489 272,914 537,342 104,938 674,799	\$	2,041,202 1,097,386 8,824,594 2,005,315 3,155,666 8,970,471 291,338 741,485 182,281 3,651,838	\$	2,428,333 1,151,505 8,593,685 2,229,313 3,502,681 9,385,334 300,817 3,284,697 368,134 1,486,480 2,438,370	\$	2,389,476 1,161,784 8,682,830 2,398,985 3,537,466 9,296,816 304,211 3,684,031 240,588 2,999,246 2,542,192	\$	2,200,628 1,211,995 8,293,850 2,046,617 3,924,594 9,628,769 318,086 3,631,505 141,416 1,822,326 2,918,094			
-	2,872,837		993,394		2,886,579	_	2,779,245	_	2,662,495	_	2,605,718			
\$_	31,691,111	\$ 33,	078,890	\$_	36,226,439	\$_	37,948,594	\$_	39,900,120	\$_	38,743,598			
\$_	805,784	\$(	596,086)	\$_	(2,599,899)	\$_	(1,988,354)	\$_	(2,284,023)	\$_	248,880			
\$	2,349,910 (2,349,910) - - -	(	778,424 778,424) - - 310,300 000,000		619,712 (619,712) - - -	\$	768,523 (768,523) - - -	\$	3,089,732 (3,089,732) - - -	\$	2,121,110 (2,121,110) 3,027,000			
\$			310,300	\$	_	\$	-	\$	-	\$	3,027,000			
\$_	805,784	\$3,	714,214	\$	(2,599,899)	\$_	(1,988,354)	\$_	(2,284,023)	\$_	3,275,880			
	15.59%		16.77%		15.83%		14.06%		14.27%		14.94%			

General Governmental Tax Revenues by Source Last Ten Fiscal Years (accrual basis of accounting)

		Landonia	Tuomoiant	Motor	Doord		Dusiness	
Fiscal	Property	Local sales and use	Transient Occupancy	Vehicle License	Record- ation and	Meals	Business License	
Year	 Tax	Тах	Tax	Tax	Wills Tax	Tax	Tax	Total
2008	\$ 16,761,743 \$	1,368,668 \$	400,633 \$	312,240 \$	211,949 \$	268,268 \$	198,989 \$	19,522,490
2009	16,636,631	1,378,934	422,650	294,586	167,674	256,840	166,724	19,324,039
2010	17,076,620	1,315,313	417,304	310,968	136,542	245,978	152,166	19,654,891
2011	18,277,353	1,355,463	452,261	306,201	106,896	235,138	123,426	20,856,738
2012	19,256,025	1,432,754	491,143	319,477	119,169	237,664	141,397	21,997,629
2013	19,510,388	1,424,298	605,616	312,916	151,932	269,595	157,439	22,432,184
2014	20,075,105	1,386,698	645,627	316,256	163,513	217,163	175,233	22,979,595
2015	19,961,029	1,478,959	743,834	332,612	136,311	272,757	147,747	23,073,249
2016	20,528,963	1,596,463	822,208	316,043	150,271	283,245	161,851	23,859,044
2017	21,051,318	1,605,724	1,150,605	442,855	172,219	371,091	179,484	24,973,296



Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

			Personal			Machinery	Public Service			
Fiscal		Real		Property &		and				Personal
Year	_	Estate (1)	į.	Mobile Homes	_	Tools	Rea	al Estate		Property
2008	\$	2,242,856,500	\$	188,690,673 \$		22,227,076 \$	59	,930,248	\$	29,710
2009		2,264,983,200		174,593,871		24,618,443	67	,861,578		23,725
2010		2,280,983,900		181,124,448		24,955,483	72	,698,741		16,025
2011		2,134,124,400		168,781,100		24,648,928	75	,016,471		16,025
2012		1,981,271,373		172,938,572		24,212,520	56	,601,652		474,580
2013		1,987,973,023		173,845,772		22,857,550	67	,700,556		482,994
2014		1,997,411,018		171,783,252		20,757,580	85	,325,231		755,802
2015		2,003,154,535		172,342,920		19,939,210	87	,334,603		762,895
2016		2,005,957,130		176,888,303		21,311,870	90	,437,690		611,143
2017		2,012,899,488		182,157,270		23,275,670	90	,092,972		788,193

Source: Commissioner of Revenue

<sup>(1)</sup> Real estate assessed at 100% of fair market value.

<sup>(2)</sup> Assessed values are established by the State Corporation Commission.

<sup>(3)</sup> Source: Virginia Department of Taxation.

Table 7

_	Total Taxable Assessed Value	 Estimated Actual Taxable Value	State Sales Assessment Ratio (3)	Total Direct Rate
\$	2,513,734,207	\$ 2,432,959,937	103.32% \$	9.36
	2,532,080,817	2,261,998,229	111.94%	10.10
	2,559,778,597	2,560,802,918	99.96%	10.10
	2,402,586,924	2,162,349,855	111.11%	10.42
	2,235,498,697	2,043,977,962	109.37%	10.42
	2,252,859,895	2,014,900,183	111.81%	10.42
	2,276,032,883	2,074,590,177	109.71%	10.42
	2,283,534,163	2,083,516,572	109.60%	10.42
	2,295,206,136	2,094,166,182	109.60%	10.46
	2,309,213,593	2,106,946,709	109.60%	10.46

Table 8

Property Tax Rates (1)
Direct and Overlapping Governments
Last Ten Fiscal Years

	Direct Rates												
Fiscal Year		Real Estate	_	Personal Property	-	Mobile Homes	-	Machinery and Tools	-	Aircraft	<u> </u>	Motor Carrier	Total Direct Rate
2008	\$	0.48	\$	3.90	\$	0.48	\$	2.00	\$	0.50	\$	2.00 \$	9.36
2009		0.48		4.64		0.48		2.00		0.50		2.00	10.10
2010		0.48		4.64		0.48		2.00		0.50		2.00	10.10
2011		0.64		4.64		0.64		2.00		0.50		2.00	10.42
2012		0.64		4.64		0.64		2.00		0.50		2.00	10.42
2013		0.64		4.64		0.64		2.00		0.50		2.00	10.42
2014		0.64		4.64		0.64		2.00		0.50		2.00	10.42
2015		0.64		4.64		0.64		2.00		0.50		2.00	10.42
2016		0.66		4.64		0.66		2.00		0.50		2.00	10.46
2017		0.66		4.64		0.66		2.00		0.50		2.00	10.46

Source: County Commissioner of Revenue

(1) Per \$100 of assessed value

County of Page, Virginia Table 9

Principal Property Taxpayers
Current Year and the Period Nine Years Prior

			Fiscal Year	2017		Fiscal Year 2008				
			2017	% of Total		2008	% of Total			
	Type		Assessed	Assessed		Assessed	Assessed			
Taxpayer	Business		Valuation	Valuation	_	Valuation	Valuation			
KVK Precision Specialties	Manufacturing \$	\$	10,103,740	0.44%	\$	7,958,490	0.31%			
VF Jeanswear	Manufacturing		4,954,190	0.21%		4,004,040	0.16%			
Emco Enterprises	Manufacturing		3,559,590	0.15%		3,736,095	0.15%			
Masonite Corporation	Manufacturing		3,089,560	0.13%		3,093,135	0.12%			
DNC Parks & Resorts	Tourism		2,183,200	0.09%		-	0.00%			
Comcast	Communications		1,205,270	0.05%		684,645	0.03%			
Wal-Mart	Retail		855,770	0.04%		1,210,400	0.05%			
Shenandoah Machine Shop	Manufacturing		609,070	0.03%		321,265	0.01%			
PE Hydro Generation	Energy		539,820	0.02%		849,530	0.03%			
Mountain View Resorts	Tourism		492,620	0.02%		-	0.00%			
Gray Television Group	Communications		426,000	0.02%		361,940	0.01%			
Noah Turner Landscaping	Services		374,340	0.02%	_	14,480	0.00%			
	9	\$_	28,393,170	1.23%	\$_	22,234,020	0.88%			

Source: Commissioner of Revenue

		Total Tax (1,3)		Collected with Year of the	hin the Fiscal Levy (1,3)	Collections		Total Collections to Date			
Fiscal	Levy for				Percentage	in Subsequent	_		Percentage		
Year		Fiscal Year	_	Amount	of Levy	Years (2)	_	Amount	of Levy		
2008	\$	17,742,263	\$	16,109,021	90.79% \$	1,535,938	\$	17,644,959	99.45%		
2009		18,041,342		16,605,832	92.04%	1,327,557		17,933,389	99.40%		
2010		18,389,681		17,476,832	95.04%	790,483		18,267,315	99.33%		
2011		19,403,213		18,204,086	93.82%	1,066,567		19,270,653	99.32%		
2012		18,716,329		17,595,707	94.01%	924,506		18,520,213	98.95%		
2013		18,978,746		17,803,281	93.81%	909,414		18,712,695	98.60%		
2014		19,152,140		18,063,097	94.31%	717,431		18,780,528	98.06%		
2015		19,250,147		18,216,468	94.63%	501,212		18,717,680	97.23%		
2016		19,852,376		18,739,739	94.40%	177,309		18,917,048	95.29%		
2017		20,654,381		19,414,989	94.00%	-		19,414,989	94.00%		

Source: Commissioner of Revenue, County Treasurer's office

<sup>(1)</sup> Exclusive of penalties and interest.

<sup>(2)</sup> Does not include land redemptions.

<sup>(3)</sup> Does not include PPTRA reimbursements from the Commonwealth of Virginia.

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

					Governme	enta	al Activities		
		General					Total	Percentage	
Fiscal		Obligation	Revenue		Capital		Primary	of Personal	Per
Year	_	Bonds	 Bonds	_	Leases		Government	Income (1)	Capita (1)
2008	\$	70,025,394	\$ 620,667	\$	-	\$	70,646,061	9.92% \$	2,937
2009		68,981,457	560,600		67,668		69,609,725	9.82%	2,900
2010		67,465,056	498,533		50,085		68,013,674	9.22%	2,827
2011		65,621,718	436,466		7,899		66,066,083	8.54%	2,735
2012		63,791,048	374,399		-		64,165,447	10.55%	2,650
2013		61,859,642	4,167,159		276,638		66,303,439	11.50%	2,754
2014		59,833,166	3,880,485		211,504		63,925,155	7.70%	2,654
2015		46,638,047	14,693,377		155,360		61,486,784	7.25%	2,592
2016		44,733,233	14,119,124		92,235		58,944,592	7.12%	2,499
2017		43,294,677	16,277,776		27,255		59,599,708	6.99%	2,478

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements. (1) See the Schedule of Demographic and Economic Statistics - Table 14

Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita Last Ten Fiscal Years

Fiscal Year	 Gross Bonded Debt	 Less: Amounts Reserved for Debt Service	_	Net Bonded Debt (3)	Ratio of Net General Obligation Debt to Assessed Value (2)	Net Bonded Debt per Capita (1)
2008	\$ 70,646,061	\$ -	\$	70,646,061	2.81% \$	2,937
2009	69,542,057	-		69,542,057	2.75%	2,897
2010	67,963,589	-		67,963,589	2.66%	2,825
2011	66,058,184	-		39,818,273	1.66%	1,648
2012	64,165,447	-		64,165,447	2.87%	2,650
2013	66,026,801	-		66,026,801	2.93%	2,742
2014	63,713,651	-		63,713,651	2.80%	2,646
2015	61,331,424	-		61,331,424	2.69%	2,586
2016	58,852,357	-		58,852,357	2.56%	2,495
2017	59,572,453	-		59,572,453	2.58%	2,477

<sup>(1)</sup> Population data can be found in the Schedule of Demographic and Economic Statistics - Table 14

<sup>(2)</sup> See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property - Table 7 capital leases, and compensated absences.

			Per Capita			
Fiscal		Personal	Personal	Median	School	<b>Unemploy-</b>
Year	Population	Income	 Income	Age	Enrollment	ment Rate
2008	24,057 \$	712,015,029	\$ 29,597	42.0	3,692	6.90%
2009	24,004	708,886,128	29,532	42.5	3,687	11.80%
2010	24,058	737,642,338	30,661	43.0	3,638	11.60%
2011	24,155	773,370,635	32,017	43.5	3,697	11.10%
2012	24,215	607,990,220	25,108	43.8	3,669	10.20%
2013	24,079	576,595,734	23,946	44.2	3,624	9.20%
2014	24,083	830,189,176	34,472	44.4	3,541	8.10%
2015	23,719	848,333,754	35,766	44.8	3,506	6.90%
2016	23,586	828,316,734	35,119	44.6	3,459	5.60%
2017	24,053	852,498,453	35,443	44.7	3,438	6.25%

Sources: Weldon Cooper Center, Virginia Employment Commission, and Bureau of Economic Analysis, Virginia Department of Education

Principal Employers
Current Year and Nine Years Prior

	Fiscal Yea	ar 2017	Fiscal Year 2008		
Employer	Employees	Rank	Employees	Rank	
Page County School Board	500 to 999	1	500 to 999	1	
Masonite Corp.	250 to 499	2	100 to 249	3	
County of Page	100 to 249	3	100 to 249	7	
VG Jeanswear	100 to 249	4	100 to 249	2	
Valley Health System	100 to 249	5	100 to 249	-	
Wal-Mart	100 to 249	6	100 to 249	6	
Emco Enterprises	100 to 249	7	100 to 249	4	
DNC P&R At Shenandoah	100 to 249	8	100 to 249	-	
Luray Caverns Coffee Shop	100 to 249	9	100 to 249	-	
U.S. National Park Service	100 to 249	10	100 to 249	10	
Page Memorial Hospital	-	-	100 to 249	5	
VDOT	-	-	100 to 249	8	
Genie Company	-	-	100 to 249	9	

Source: Virginia LMI (Labor Market Information)

The percentage of County employment that each employer comprises is not currently available but will be presented when available.

					Fi	scal Year				
Function	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General government administration	33	34	31	29	28	26	27	27	29	28
Judicial administration	12	12	12	12	12	12	12	11	11	11
Public safety:										
Sheriff's department	59	54	57	56	57	58	60	57	57	58
Fire and rescue	6	6	6	5	6	5	10	10	12	11
Building inspections	2	2	2	2	2	2	2	2	2	2
Animal shelter	2	2	2	2	2	2	2	2	2	2
Animal control	0	0	0	0	0	0	2	2	2	2
Emergency communications	8	10	10	11	10	10	10	9	9	11
Public works:										
General maintenance	4	4	3	3	3	3	3	3	3	3
Landfill	16	15	14	13	11	14	14	14	13	12
Health and welfare:										
Children's Services	1	1	1	1	1	1	1	0	1	0
Culture and recreation:										
Parks and recreation	1	1	1	1	1	1	1	1	1	1
Community development:										
Planning & Community Development	5	5	6	3	3	3	4	3	3	3
Economic Development	2	1	1	0	0	0	1	1	1	1
Totals	151	147	146	138	136	137	149	142	146	145

Source: Individual County departments

County of Page, Virginia Table 16

Operating Indicators by Function Last Ten Fiscal Years

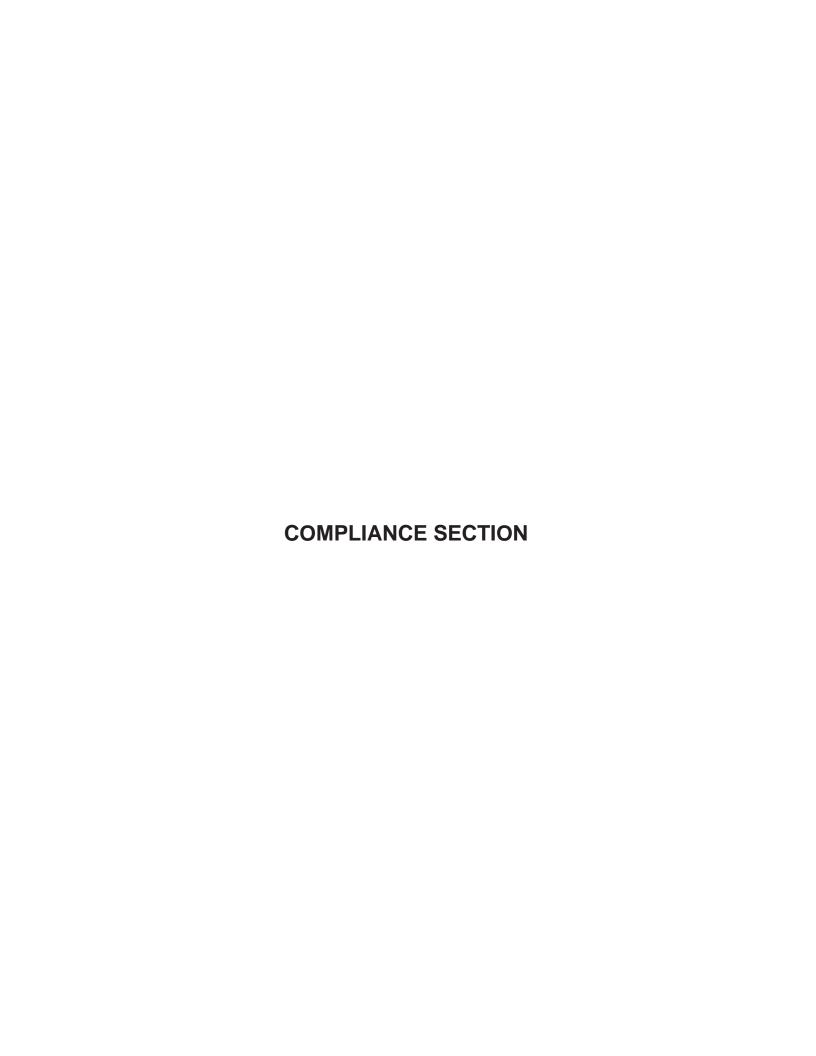
					Fiscal	Year				
Function	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Public safety										
Sheriffs department:										
Physical arrests										
Traffic violations/arrests	2106	1943	1230	935	1502	1463	1669	912	784	1394
Civil papers	16033	15096	14656	14605	13463	14611	14771	14790	14452	14720
Fire and rescue:	5007	47.40	40.40	5040	4000	5404	5400	5000	5500	0075
Number of calls answered	5297	4740	4842	5013	4808	5121	5193	5280	5586	6075
Building inspections:  Permits issued	557	411	446	370	312	332	276	321	408	405
Animal control:	557	411	440	370	312	332	276	321	400	405
Number of calls answered	1585	1572	1543	1565	1483	1393	1310	1144	1310	1434
Number of calls answered	1303	1372	1343	1505	1403	1393	1310	1144	1310	1404
Public works										
Landfill:										
Refuse collected (tons/day)	73.6927	167.161	162.066	152.106	146.58	149.301	155.029	146.425	153.323	132.092
Recycling (tons/day)	5.8702	4.90599	4.76073	6.91134	3.93465	3.71293	4.61393	2.9258	3.97869	3.34058
Health and welfare										
Department of Social Services:										
Caseload	4866	5462	7049	7345	7663	7358	7239	6671	6337	6666
Culture and recreation										
Parks and recreation:										
Youth sports participants	1052	879	1012	985	977	898	849	789	779	689
Community development										
Planning:										
Zoning permits issued	284	242	252	230	211	196	177	194	195	260
Component Unit - School Board										
Education:										
School age population	3567.1	3541.7	4429	4497	4436	4324	4352	4223	4096	4096
Number of teachers	298	293	300	310	317	303	303	295	294	285
Local expenditures per pupil	2761	3421	3670	3018	2756	2942	3005	3121	2958	3057

Source: Individual County departments

Capital Asset Statistics by Function Last Ten Fiscal Years

					Fis	cal Year				
Function	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General government										
Administration buildings	1	1	1	1	1	1	1	1	1	1
Vehicles	8	8	8	8	8	8	8	8	8	8
Public safety										
Sheriffs department:										
Patrol units	69	69	69	69	69	69	69	69	69	70
Building inspections:										
Vehicles	3	3	3	3	3	3	3	3	3	3
Animal control:										
Vehicles	2	2	2	2	2	2	2	2	2	2
Animal Shelter										
Vehicles	1	1	1	1	1	1	1	1	1	1
Administration buildings	1	1	1	1	1	1	1	1	1	1
Public works										
General maintenance:										
Trucks/vehicles	4	4	4	4	4	4	4	4	4	4
Landfill:										
Vehicles	2	2	2	2	2	2	2	2	2	2
Equipment	14	14	14	14	14	14	14	14	15	15
Sites	2	2	2	2	2	2	2	2	2	2
Health and welfare										
Department of Social Services:										
Vehicles	4	4	4	4	4	4	4	4	4	4
Culture and recreation										
Parks and recreation:										
Vehicles	1	1	1	1	1	1	1	1	1	1
Community development										
Planning:										
Vehicles	2	2	2	2	2	2	2	2	2	2
Component Unit - School Board Education:										
Schools	9	9	9	9	9	9	9	0	9	10
School buses	84	9 84	9 84	9 84	9 84	9 84	9 84	9 84	9 84	84
School buses	84	84	84	84	84	84	84	84	84	84

Source: Individual County departments



### ROBINSON, FARMER, COX ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS

A PROFESSIONAL LIMITED LIABILITY COMPANY

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

# TO THE HONORABLE MEMBERS OF THE BOARD OF SUPERVISORS COUNTY OF PAGE, VIRGINIA

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties*, *Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the discretely presented component units, each major fund and the aggregate remaining fund information of County of Page, Virginia, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise County of Page, Virginia's basic financial statements, and have issued our report thereon dated November 30, 2017.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered County of Page, Virginia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of County of Page, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of County of Page, Virginia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether County of Page, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Staunton, Virginia

Robinson, Farmer, lax Associates

November 30, 2017

### ROBINSON, FARMER, COX ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS

A PROFESSIONAL LIMITED LIABILITY COMPANY

## Independent Auditors' Report on Compliance For Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

## TO THE HONORABLE MEMBERS OF THE BOARD OF SUPERVISORS COUNTY OF PAGE, VIRGINIA

#### Report on Compliance for Each Major Federal Program

We have audited County of Page, Virginia's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of County of Page, Virginia's major federal programs for the year ended June 30, 2017. County of Page, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

County of Page Virginia's basic financial statements include the operations of the Component Unit Luray-Page Airport Authority, which received \$2,389,347 in federal awards which is not included in the schedule of federal awards during the year ended June 30, 2017. Our audit, described below, did not include the operations of the Component Unit Luray-Page Airport Authority because the Authority issued its own audit of compliance with the Uniform Guidance.

#### Management's Responsibility

Management is responsible for compliance federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of County of Page, Virginia's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about County of Page, Virginia's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of County of Page, Virginia's compliance.

#### Opinion on Each Major Federal Program

In our opinion, County of Page, Virginia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

#### **Report on Internal Control over Compliance**

Management of County of Page, Virginia is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered County of Page, Virginia's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of County of Page, Virginia's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Staunton, Virginia November 30, 2017

Robinson, Farmer, Cax Associates

#### Schedule of Expenditures of Federal Awards Primary Government and Discretely Presented Component Unit School Board Year Ended June 30, 2017

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	Total Federal Expenditures	Expenditures to Subrecipients	
PRIMARY GOVERNMENT:					
Department of Agriculture: Pass Through Payments: Department of Social Services: State Administrative Matching Grants For the Supplemental Nutrition Assistance Program	10.561	0010110	\$ 202,749		
Total Department of Agriculture	10.001	3313113	\$ 202,749		
Department of Health and Human Services: Pass Through Payments: Department of Social Services: Foster Care - Title IV-E Adoption Assistance Temporary Assistance for Needy Families Refugee and Entrant Assistance - State Administered Programs Low-Income Home Energy Assistance Stephanie Tubbs Jones Child Welfare Services Program	93.658 93.659 93.558 93.566 93.568 93.645	1100111 1120111 0400111 0500111 0600411 0900110	\$ 86,060 83,843 179,357 631 22,217 292		
Social Services Block Grant Chafee Foster Care Independence Program Promoting Safe and Stable Families Medical Assistance Program Children's Health Insurance Program Child Care and Development Block Grant Child Care - Mandatory and Matching Funds of the Child Care and Development Fund	93.667 93.674 93.556 93.778 93.767 93.575	1000111 9150110 0950110 1200111 0540111 0770110	132,749 1,584 12,032 258,937 8,487 (1,890)		
Total Department of Health and Human Services			\$ 814,781		
Department of Justice: Pass Through Payments: Department of Criminal Justice Services: Bullet Proof Vest Partnership Program Public Safety Partnerships and Community Policing Grants Crime Victim Assistance Equitable Sharing Program Subtotal	16.607 16.710 16.575 16.922	Not Available Not Available 15VAGX0043 Not Available	\$ 5,396 5,620 \$ 44,313 275,873 \$ 320,186		
Total Department of Justice			\$ 331,202	•	
Department of Labor: Pass Through Payments: Virginia Community College System: Workforce Innovation and Opportunity Act Cluster:					
WIA/WIOA Adult Program WIA/WIOA Dislocated Formula Grants WIA/WIAO Youth Activities Total Workforce Innovation and Opportunity Act Cluster WIOA Dislocated Worker National Reserve Technical Assistance and	17.258 17.278 17.259	LWA 4-15-03/4-16-03 LWA 4-15-03/4-16-03 LWA 4-15-03/4-16-03	\$ 798,062 555,437 682,977 \$ 2,036,476	369,466 491,317	
Training WIA/WIAO National Emergency Grant	17.281 17.277	LWDA 4-15-01 NR LWIA 4 JD NEG MOU 1	15,000 567,797	- 353,911	
Total Department of Labor	11.211	EVVIA 4 JD NEG IVIOU I	\$ 2,619,273		
•					

# Schedule of Expenditures of Federal Awards (Continued) Primary Government and Discretely Presented Component Unit School Board Year Ended June 30, 2017

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number		Federal Expenditures	Expenditures to Subrecipients
Department of Homeland Security:					
Pass Through Payments:					
Department of Emergency Management:					
Homeland Security Grant Program	97.067	Not Available	\$	21,943	
Emergency Management Performance Grants	97.042	DEM6274500	_	11,781	
Total Department of Homeland Security			\$_	33,724	
Department of Transportation:					
Pass Through Payments:					
Department of Motor Vehicles:					
Highway Safety Cluster:					
State and Community Highway Safety	20.600	56054	\$	582	
National Priority Safety Programs	20.616	57182		828	
Total Highway Safety Cluster	22.227	50004 57440	\$	1,410	
Alcohol Open Container Requirements	20.607	56034, 57149	_	7,571	
Total Department of Transportation			\$_	8,981	
Total Expenditures of Federal Awards - Primary Government			\$_	4,010,710	
COMPONENT UNIT SCHOOL BOARD:					
Department of Agriculture:					
Pass Through Payments:					
Child Nutrition Cluster:					
Department of Education:					
School Breakfast Program	10.553	40253	\$	245,916	
National School Lunch Program	10.555	40254		792,702	
Department of Agriculture:					
Commodities-School Lunch	10.555	40623	_	132,076	
Subtotal CFDA 10.555			\$_	924,778	
Total National School Lunch Program			\$_	1,170,694	
Schools and Roads-Grants to States	10.665	43841	_	4,834	
Total Department of Agriculture			\$_	1,175,528	
Department of Education:					
Pass Through Payments:					
Department of Education:					
Title I Grants to Local Educational Agencies	84.010	42901	\$	877,185	
Rural Education Achievement	84.358	86619		70,987	
Special Education (IDEA) Cluster:	04.007	40074		700.040	
Special Education - Grants to States	84.027	43071		738,243	
Special Education - Preschool Grants	84.173	62521		14,227	
Career and Technical Education  Basic Grants to States	84.048	61095		61,995	
Special Education-State Personnel Development	84.323	Not Available		7,346	
Advanced Placement Program	84.330	60957		7,346	
Supporting Effective Instruction State Grant	84.367	61480		135,937	
Total Department of Education	04.007	01400	\$	1,905,996	
			_		
Total Expenditures of Federal Awards - Component Unit School Board			\$_	3,081,524	
Total Expenditures of Federal Awards - Reporting Entity			\$_	7,092,234	1,839,960

Schedule of Expenditures of Federal Awards (Continued)
Primary Government and Discretely Presented Component Unit School Board
Year Ended June 30, 2017

Notes to Schedule of Expenditures of Federal Awards

#### **NOTE 1-BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of the County of Page, Virginia under programs of the federal government for the year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County of Page, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County of Page, Virginia.

#### NOTE 2-SUMMARY OF SIGFNIFICANT ACCOUNTING POLICIES

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (2) County of Page, Virginia has elected not to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.
- (3) Pass-through entity identifying numbers are presented where available.

#### **NOTE 3-FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. At June 30, 2017, the County had food commodities totaling \$37,156 in inventory.

#### **NOTE 4- MATCHING COSTS**

Matching costs, the nonfederal share of certain program costs are not included in the Schedule.

#### **NOTE 5- LOANS**

County of Page had no federal loans required to be presented in the Schedule.

#### NOTE 6-RELATIONSHIP TO FINANCIAL STATEMENTS

Intergovernmental federal revenues per the basic financial statements:

\$ 524,249
(150,342)
2,619,273
 1,017,530
\$ 4,010,710
\$ 1,910,830
 1,170,694
\$ 3,081,524
\$ 7,092,234
\$\$ \$

Schedule of Findings and Questioned Costs Year Ended June 30, 2017

Section I-Summary of Auditors' Resul	ts					
Financial Statements:						
Type of auditors' report issued	unmodified					
Internal control over financial reporting:						
- Material weakness(es) identified?	yes <u>x</u> no					
- Significant deficiency(ies) identified?	yes <u>x</u> no					
Noncompliance material to financial statements noted?	yes <u>x</u> none reported					
Federal Awards:						
Internal control over major programs:						
- Material weakness(es) identified?	yes <u>x</u> no					
- Significant deficiency(ies) identified?	yes <u>x</u> none reported					
Type of auditors' report issued on compliance for major programs:	unmodified					
Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a)?	yes <u>x</u> no					
Identification of major programs:						
CFDA Numbers Name of Federal Program or Clus	ster					
Child Nutrition Cluster:						
10.553School Breakfast Program10.555National School Lunch Program10.555Food Distribution						
Workforce Investment Cluster:						
17.258	Grants					
93.667 Social Services Block Grant 84.010 Title I Grants to Local Educational	I Agencies					
Dollar threshold used to distinguish between type A and type B programs:  Auditee qualified as low-risk auditee?	\$750,000 _xyes no					
Section II-Financial Statement Finding	gs					
None						
Section III-Federal Award Findings and Questioned Costs						
None						
Section IV-Summary of Prior Finding	S					

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None