



## **FINANCIAL REPORT**

**YEARS ENDED JUNE 30, 2021 AND 2020**

**WINCHESTER REGIONAL AIRPORT AUTHORITY**  
**FINANCIAL REPORT**  
**YEARS ENDED JUNE 30, 2021 AND 2020**

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**WINCHESTER REGIONAL AIRPORT AUTHORITY**

**DIRECTORY OF PRINCIPAL OFFICIALS**

**BOARD MEMBERS**

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Gene E. Fisher, Chairman

Gerald F. Smith, Jr., Secretary/Treasurer

Paul G. Anderson, Jr., Vice Chairman

Joseph H. Bailey

John W. Crawford

Archie A. Fox

Frank Haun

William W. Pifer

David C. Reichert

Executive Director: Nicholas Sabo

## FINANCIAL SECTION



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**Independent Auditors' Report**

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**To the Honorable Members of the Board of Directors  
Winchester Regional Airport Authority  
Winchester, Virginia**

**Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities of the Winchester Regional Airport Authority, as of and for the years ended June 30, 2021 and 2020 and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of the Winchester Regional Airport Authority, as of June 30, 2021 and 2020 and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules related to pension and OPEB funding on pages 3-6 and 35-40 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary and Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Winchester Regional Airport Authority's basic financial statements. The other supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 9, 2022, on our consideration of Winchester Regional Airport Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Winchester Regional Airport Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Winchester Regional Airport Authority's internal control over financial reporting and compliance.

*Robinson, Farnell, Cox Associates*

Charlottesville, Virginia  
March 9, 2022

As management of the Winchester Regional Airport Authority we offer this narrative overview and analysis of the financial performance and overview of the Authority's financial activities for the fiscal years ended June 30, 2021 and 2020.

**Overview of the Financial Statements:**

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. Since the Authority is engaged only in business-type activities, its basic financial statements are comprised of only two components: 1) enterprise fund financial statements and 2) notes to the financial statements.

**Enterprise fund financial statements.** The enterprise fund financial statements are designed to provide readers with a broad overview of the Authority's finances, in a manner similar to a private-sector business.

The statement of net position presents information on the Authority's assets and deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

The statement of revenues, expenses and changes in net position presents information showing how the Authority's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (i.e. earned but unused vacation leave).

**Notes to financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the financial statements.

**Other information.** In addition to basic financial statements and accompanying notes, this report also presents certain Required Supplementary Information concerning the Authority's progress in funding its obligation to provide pension benefits to its employees. The Required Supplementary Information can be found in Exhibits 4-9 on pages 34 through 39.

**Other supplementary information.** In addition to the basic financial statements and accompanying notes, this report also presents certain other supplementary information concerning the Authority's budgetary basis revenues and expenditures and capital revenues and expenses which can be found on pages 40 and 41.

**Financial Highlights FY2021:**

The assets and deferred outflows of resources of the Winchester Regional Airport Authority exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$25,068,411.

Total direct operating expenses increased to \$1,086,207 in FY2021 from \$1,053,061 in FY2020. Capital contributions increased to \$1,331,813 in FY2021 from \$500,521 in FY2020



**Statement of Net Position:**

The following table reflects the condensed Statements of Net Position:

**Table 1**  
**Summary of Statements of Net Position**  
**As of June 30, 2021, 2020, and 2019**

	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>
Current assets	\$ 1,160,365	\$ 199,108	\$ 178,643
Capital assets	<u>27,077,414</u>	<u>26,740,114</u>	<u>25,970,481</u>
Total assets	<u>\$ 28,237,779</u>	<u>\$ 26,939,222</u>	<u>\$ 26,149,124</u>
Deferred outflows of resources	<u>\$ 193,765</u>	<u>\$ 127,045</u>	<u>\$ 83,831</u>
Total assets and deferred outflows	<u><u>\$ 28,431,544</u></u>	<u><u>\$ 27,066,267</u></u>	<u><u>\$ 26,232,955</u></u>
Current liabilities	\$ 1,142,066	\$ 187,719	\$ 143,541
Long-term liabilities	<u>1,792,154</u>	<u>1,769,599</u>	<u>457,247</u>
Total liabilities	<u>\$ 2,934,220</u>	<u>\$ 1,957,318</u>	<u>\$ 600,788</u>
Deferred inflows of resources	<u>\$ 11,886</u>	<u>\$ 40,538</u>	<u>\$ 36,999</u>
Net position:			
Net investment in capital assets	\$ 25,673,400	\$ 25,227,454	\$ 25,730,218
Unrestricted (deficit)	<u>(187,962)</u>	<u>(159,043)</u>	<u>(135,050)</u>
Total net position	<u>\$ 25,485,438</u>	<u>\$ 25,068,411</u>	<u>\$ 25,595,168</u>
Total liabilities, deferred inflows of resources and net position	<u><u>\$ 28,431,544</u></u>	<u><u>\$ 27,066,267</u></u>	<u><u>\$ 26,232,955</u></u>

The Authority's combined net position for 2021 (which is the Authority's bottom line) increased \$417,027 during the year. The Authority's combined net position for 2020 decreased \$526,757 during the prior year.

## Statements of Changes in Net Position:

The following table shows the revenues and expenses of the Authority for the past three fiscal years:

**Table 2**  
**Changes in Net Position**  
**For the Fiscal Years Ended June 30, 2021, 2020, and 2019**

	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>
<b>Operating revenues:</b>			
Gross profit on sale of fuel, oil, and merchandise	\$ 392,119	\$ 322,468	\$ 369,318
Rental accounts	613,326	547,917	453,048
Land leases	46,373	45,249	61,054
Contributions from participant localities	121,684	159,486	159,617
Other operating revenues	144,989	89,285	63,868
Total operating revenues	<u>\$ 1,318,491</u>	<u>\$ 1,164,405</u>	<u>\$ 1,106,905</u>
Capital contributions	<u>\$ 1,331,813</u>	<u>\$ 500,521</u>	<u>\$ 607,615</u>
Total revenues and contributions	<u>\$ 2,650,304</u>	<u>\$ 1,664,926</u>	<u>\$ 1,714,520</u>
<b>Direct operating expenses:</b>			
Salaries and wages	\$ 515,018	\$ 525,986	\$ 521,490
Fringe benefits	264,199	254,315	200,003
Professional services	51,305	24,380	41,568
Maintenance services	14,037	7,471	26,543
Contractual services	26,375	19,348	34,816
Utilities	85,923	84,010	81,287
Insurance	39,529	41,953	37,389
Materials and supplies	39,747	42,080	37,885
Other operating expenses	50,074	53,518	64,194
Total direct operating expenses	<u>\$ 1,086,207</u>	<u>\$ 1,053,061</u>	<u>\$ 1,045,175</u>
Depreciation	1,082,770	1,082,770	1,146,356
Nonoperating expenses	22,139	24,150	6,014
Interest expense	42,161	31,702	7,415
Total expenses	<u>\$ 2,233,277</u>	<u>\$ 2,191,683</u>	<u>\$ 2,204,960</u>
Increase in net position	<u>\$ 417,027</u>	<u>\$ (526,757)</u>	<u>\$ (490,440)</u>
Net position, beginning of year	<u>25,068,411</u>	<u>25,595,168</u>	<u>26,085,608</u>
Net position, end of year	<u><u>\$ 25,485,438</u></u>	<u><u>\$ 25,068,411</u></u>	<u><u>\$ 25,595,168</u></u>

### Revenues:

For the fiscal year ended June 30, 2021, revenues and contributions increased to \$2,650,304 from \$1,664,926. The most significant is the increase in capital contributions of \$831,292, due to an increase in federal and state reimbursements for renovations to the General Aviation Terminal. Operating revenues increased \$154,086.

**Expenses:**

For the fiscal year ended June 30, 2021, operating expenses increased \$33,146 and total expenses increased \$41,594. Depreciation in the amount of \$1,082,770 represents 48% of total expenses. For the fiscal year ended June 30, 2020, operating expenses increased \$7,886 and total expense decreased \$13,277. Depreciation in the amount of \$1,082,770 for 2020 represented 49% of total expenses.

**Capital Assets:**

At the end of fiscal year 2021, the Authority has invested \$27,077,414 in capital assets (net of accumulated depreciation). During the year the Construction in progress increased \$1,130,597, of which \$881,444 represents renovations to the General Aviation Terminal. The following table shows the change in capital assets for the fiscal year ended June 30, 2021:

**Table 3  
Governmental Funds  
Change in Capital Assets**

	<u>Balance June 30, 2020</u>	<u>Net Additions/ Deletions</u>	<u>Balance June 30, 2021</u>
Capital Assets:			
Land	\$ 5,563,034	\$ 206,322	\$ 5,769,356
Buildings	7,304,520	-	7,304,520
Improvements other than buildings	29,035,277	10,352	29,045,629
Furniture, fixtures and equipment	717,038	72,799	789,837
Construction in progress	692,247	1,130,597	1,822,844
Totals	<u>\$ 43,312,116</u>	<u>\$ 1,420,070</u>	<u>\$ 44,732,186</u>

Additional information on capital assets can be found in Note 5.

**Long-term Obligations:**

The Authority increased its long-term obligations by \$16,630 during the year due to drawing an additional \$117,923 on the \$1,550,00 of VRA bonds that were issued during fiscal year 2020. The Authority also paid off the \$193,243 note payable balance during the year. Interest costs during the year totaled \$42,161 compared to \$31,702 in the prior year, an increase of \$10,459.

Additional information on long-term debt can be found in Note 6.

**Economic Factors and Future Projects:**

During the current year the Authority saw sales of fuel, oil and other merchandise increase from \$794,218 to \$1,044,565, an increase of \$250,347 or 31.52%. Avgas sales increased by 38,010 gallons while Jet-A fuel sales increased by 63,296 gallons.

**Contacting the Authority's Financial Management:**

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in the report or requests for additional financial information should be directed to the Authority's Executive Director, 491 Airport Road, Winchester, Virginia 22602.

**- Basic Financial Statements -**

Statements of Net Position  
As of June 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
<b><u>ASSETS</u></b>		
Current assets:		
Cash and cash equivalents	\$ 169,785	\$ 73,672
Accounts receivable	53,177	39,696
Due from other governments	859,677	38,418
Inventory	57,631	45,637
Prepaid items	20,095	1,685
Total current assets	<u>\$ 1,160,365</u>	<u>\$ 199,108</u>
Noncurrent assets:		
Capital Assets (net of depreciation):		
Land	\$ 5,769,356	\$ 5,563,034
Construction in progress	1,822,844	692,247
Buildings	3,808,845	3,994,142
Improvements other than buildings	15,491,324	16,360,362
Furniture, fixtures and equipment	185,045	130,329
Total capital assets	<u>\$ 27,077,414</u>	<u>\$ 26,740,114</u>
Total noncurrent assets	<u>\$ 27,077,414</u>	<u>\$ 26,740,114</u>
Total assets	<u>\$ 28,237,779</u>	<u>\$ 26,939,222</u>
<b><u>DEFERRED OUTFLOWS OF RESOURCES</u></b>		
Pension deferrals	\$ 184,458	\$ 117,834
OPEB deferrals	9,307	9,211
Total deferred outflows of resources	<u>\$ 193,765</u>	<u>\$ 127,045</u>
Total assets and deferred outflows of resources	<u>\$ 28,431,544</u>	<u>\$ 27,066,267</u>
<b><u>LIABILITIES</u></b>		
Current liabilities:		
Accounts payable	\$ 763,563	\$ 122,630
Due to other governments	127,249	-
Deferred revenue	192,090	-
Long-term obligations, current portion	59,164	65,089
Total current liabilities	<u>\$ 1,142,066</u>	<u>\$ 187,719</u>
Noncurrent liabilities:		
Long-term obligations, noncurrent portion	<u>\$ 1,792,154</u>	<u>\$ 1,769,599</u>
Total liabilities	<u>\$ 2,934,220</u>	<u>\$ 1,957,318</u>
<b><u>DEFERRED INFLOWS OF RESOURCES</u></b>		
Pension deferrals	\$ 10,826	\$ 38,120
OPEB deferrals	1,060	2,418
Total deferred inflows of resources	<u>\$ 11,886</u>	<u>\$ 40,538</u>
<b><u>NET POSITION</u></b>		
Net investment in capital assets	\$ 25,673,400	\$ 25,227,454
Unrestricted (deficit)	<u>(187,962)</u>	<u>(159,043)</u>
Total net position	<u>\$ 25,485,438</u>	<u>\$ 25,068,411</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 28,431,544</u>	<u>\$ 27,066,267</u>

The accompanying notes to financial statements are an integral part of this statement.

Statements of Revenues, Expenses and Changes in Net Position  
Years Ended June 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Operating revenues:		
Sales--fuel, oil and other merchandise	\$ 1,044,565	\$ 794,218
Less cost of goods sold	<u>(652,446)</u>	<u>(471,750)</u>
Gross profit on sales	\$ <u>392,119</u>	\$ <u>322,468</u>
Other operating revenues:		
Rental accounts	\$ 613,326	\$ 547,917
Land leases	46,373	45,249
Other services, fees, commissions	71,407	59,151
Contributions from participant localities	121,684	159,486
Operating grants	3,420	22,834
CARES Act	69,000	1,207
Miscellaneous	<u>1,162</u>	<u>6,093</u>
Total other operating revenues	\$ <u>926,372</u>	\$ <u>841,937</u>
Total operating revenues	\$ <u>1,318,491</u>	\$ <u>1,164,405</u>
Operating expenses:		
Salaries	\$ 515,018	\$ 525,986
Fringe benefits	264,199	254,315
Professional services	51,305	24,380
Repair and maintenance	14,037	7,471
Other contractual services	26,375	19,348
Utilities	85,923	84,010
Insurance	39,529	41,953
Materials and supplies	39,747	42,080
Other direct operating expenses	<u>50,074</u>	<u>53,518</u>
Total operating expenses	\$ <u>1,086,207</u>	\$ <u>1,053,061</u>
Operating income (loss) before depreciation	\$ <u>232,284</u>	\$ <u>111,344</u>
Depreciation	\$ <u>1,082,770</u>	\$ <u>1,082,770</u>
Operating income (loss)	\$ <u>(850,486)</u>	\$ <u>(971,426)</u>
Nonoperating revenues (expenses):		
Interest expense	\$ (42,161)	\$ (31,702)
Nonoperating expenses	<u>(22,139)</u>	<u>(24,150)</u>
Total nonoperating revenues (expenses)	\$ <u>(64,300)</u>	\$ <u>(55,852)</u>
Net income (loss) before capital contributions	\$ (914,786)	\$ (1,027,278)
Capital contributions	<u>1,331,813</u>	<u>500,521</u>
Change in net position	\$ 417,027	\$ (526,757)
Net position - beginning of year	<u>25,068,411</u>	<u>25,595,168</u>
Net position - end of year	\$ <u><u>25,485,438</u></u>	\$ <u><u>25,068,411</u></u>

The accompanying notes to financial statements are an integral part of this statement.

## Statements of Cash Flows

Years Ended June 30, 2021 and 2020

	<u>2021</u>	<u>2020</u>
Cash flows from operating activities:		
Receipts from customers and users	\$ 2,149,546	\$ 1,628,616
Payments to employees	(749,313)	(768,108)
Payments to suppliers	(221,658)	(701,531)
Net cash provided by (used for) operating activities	<u>\$ 1,178,575</u>	<u>\$ 158,977</u>
Cash flows from capital and related financing activities:		
Intergovernmental capital contributions	\$ 510,554	\$ 495,011
Nonoperating expenses	(22,139)	(24,150)
Interest expense	(42,161)	(31,702)
Purchase of property, equipment and construction in progress	(1,420,070)	(1,860,125)
Proceeds from issuance of debt	117,923	1,319,417
Retirement of indebtedness	(226,569)	(47,020)
Net cash provided by (used for) capital and related financing activities	<u>\$ (1,082,462)</u>	<u>\$ (148,569)</u>
Net increase (decrease) in cash and cash equivalents	\$ 96,113	\$ 10,408
Cash and cash equivalents at beginning of year	<u>73,672</u>	<u>63,264</u>
Cash and cash equivalents at end of year	<u><u>\$ 169,785</u></u>	<u><u>\$ 73,672</u></u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:		
Operating income (loss)	\$ (850,486)	\$ (971,426)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:		
Depreciation	1,082,770	1,082,770
Changes in operating assets and liabilities:		
(Increase) decrease in:		
Accounts receivable	(13,481)	(7,539)
Inventory	(11,994)	2,985
Prepaid items	(18,410)	7
Deferred outflows of resources - pension related	(66,624)	(39,545)
Deferred outflows of resources - OPEB related	(96)	(3,669)
Increase (decrease) in:		
Accounts payable	640,933	39,987
Due to other government	127,249	-
Compensated absences	3,991	8,120
Deferred revenue	192,090	-
Deferred inflows of resources - pension related	(27,294)	4,322
Deferred inflows of resources - OPEB related	(1,358)	(783)
Net OPEB liability	(2,507)	3,282
Net pension liability	<u>123,792</u>	<u>40,466</u>
Net cash provided by (used for) operating activities	<u><u>\$ 1,178,575</u></u>	<u><u>\$ 158,977</u></u>

The accompanying notes to financial statements are an integral part of this statement.

## WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020

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### **NOTE 1 - BASIS OF PRESENTATION:**

#### **A. Organization and Purpose**

The Winchester Regional Airport Authority was created by the City of Winchester and the Counties of Frederick, Clarke, Warren and Shenandoah to operate as a regional airport as provided in Chapter 3, Title 5.136 *Code of Virginia* (1950), as amended. On July 1, 1987 the City of Winchester executed and delivered a deed of quitclaim, discharge, transfer, and release to the Winchester Regional Airport Authority, all right, title, and interest of the City of Winchester in and to its several parcels of land owned by the City of Winchester and situated in Frederick County, Virginia, together with all improvements thereon and appurtenances there unto appertaining. The City also assigned all of the rights, title, and interest of the City in and to all franchises, leases, or other rights of whatsoever nature in connection therewith by agreement. Excepted from the conveyances is the property leased by Powlen Equipment Company. The City also conveyed to the Authority all of its rights, title, and interest in and to such personal property situated on the airport.

The Virginia Aviation Commission approved the transfer of the Commission's operator's license to the Authority. The Authority hired all of the Commission's employees and day-to-day operation of the airport was unchanged.

#### **B. Financial Reporting Entity**

The Authority has determined that it is a related organization to the City of Winchester and the Counties of Frederick, Clarke, Warren and Shenandoah in accordance with Governmental Accounting Standards Board Statements. However, the Authority is a legally separate organization whose board members consist of two members from the City of Winchester, four members from Frederick County, and one member from the Counties of Clarke, Warren and Shenandoah, respectively. Since neither the City nor any County can impose its will on the Authority and since there is no potential financial benefit or burden relationship, the City and the Counties are not financially accountable for the Authority. Accordingly, the Authority is not considered a component unit of either the City or any participating locality.

#### **C. Deficit Funding**

Pursuant to a "memorandum of understanding" dated December 13, 1994 between the County of Frederick and the City of Winchester, funding of the Authority's operating deficits are to be shared by the County and City based on population, and capital costs are to be shared equally for years 1994 and 1995 and based on population in subsequent years.

### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:**

#### **Management's Discussion and Analysis:**

The financial statements are required to be accompanied by a narrative introduction and analytical overview of the Authority's financial activities in the form of "Management's Discussion and Analysis" (MD&A).



**WINCHESTER REGIONAL AIRPORT AUTHORITY**

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

**Enterprise Fund Financial Statements:**

Since the Authority is only engaged in business-type activities, it is required to present only the financial statements required for enterprise funds. For the Authority, the basic financial statements consist of:

- Enterprise fund financial statements
  - Statement of Net Position
  - Statement of Revenues, Expenses and Changes in Net Position
  - Statement of Cash Flows
  - Notes to Financial Statements

**A. Financial Statement Presentation**

The Authority operates as an enterprise fund and its accounts are maintained on the accrual basis of accounting. Under this method, revenues are recognized when earned, and expenses are recorded as liabilities when incurred, without regard to receipt or payment of cash.

**B. Inventory**

Fuel and oil inventory of the general aviation terminal is valued at cost using the first-in, first-out method of valuation.

**C. Prepaid Items**

Certain payments to vendors represent costs applicable to future accounting periods and are recorded as prepaid items in the financial statements. The cost of prepaid items is recorded as expenses when consumed rather than when purchased.

**D. Capital Assets**

Capital assets are defined by the entity as assets with an initial, individual cost of at least \$3,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset's life are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Depreciation is computed on the straight-line method over the following estimated lives:

Improvements other than buildings	25 years
Buildings	40 years
Furniture, fixtures and equipment	3 to 10 years

Depreciation expense is generally not computed on assets in their year of acquisition, and a full year is charged to operations in the year the asset is disposed of or removed from service.

## WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

#### **E. Cash and Cash Equivalents**

For purposes of the statement of cash flows the Authority considers all highly liquid investments (including amounts in demand deposit as well as short-term investments) with a maturity of three months or less when purchased to be cash equivalents.

#### **F. Allowance for Uncollectible Accounts**

The Authority calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. There is no allowance for uncollectible accounts at June 30, 2021 and 2020.

#### **G. Budgetary Schedules**

The supporting schedules as disclosed in the table of contents compare budget and actual data for operations and capital activity. A review of the budgetary comparisons presented herein will disclose how accurately the governing body was able to forecast the revenues and expenses of the Authority.

#### **H. Revenue Recognition**

Revenue from sales of fuel and services are recorded when earned. Rental revenues result from short-term lease agreements and similar arrangements. Contributions from localities are recognized when appropriated by the respective governing bodies of the participant localities. Federal and state grants are recorded on the basis of allowable reimbursable grant expenditures.

#### **I. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **J. Compensated Absences**

The Authority has a policy which allows for the accumulation and vesting of limited amounts of vacation leave until termination or retirement.

#### **K. Operating and Nonoperating Income and Expenses**

Operating revenues and expenses result from providing services in connection with air transportation. The principal operating revenues of the Authority are charges to customers for sales and services.

Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

#### **L. Net Position**

The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the Authority will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Authority's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

#### **M. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Authority has one item that qualifies for reporting in this category. It is comprised of certain items related to the measurement of the net pension liability and net OPEB liabilities and contributions to the pension and OPEB plan made during the current year and subsequent to the net pension liability and net OPEB liability measurement date. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Authority has one item that qualifies for reporting in this category. Certain items related to the measurement of the net pension liability and net OPEB liability are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

## WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements

As of June 30, 2021 and June 30, 2020 (Continued)

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### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)**

#### **N. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Authority's Retirement Plan and the additions to/deductions from the Authority's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **O. Other Postemployment Benefits (OPEB)**

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI OPEB Plans and the additions to/deductions from the VRS OPEB Plans' net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **NOTE 3 - DEPOSITS AND INVESTMENTS:**

#### **Deposits:**

The Authority's fiscal agent, the County of Frederick, Virginia, provides certain accounting and cash management functions for the Authority. As a part of this arrangement, the Authority participates in the County's common cash pool for its operating and capital cash requirements. At June 30, 2021 and 2020, the Authority's cash held by the County did not have any overdrafts.

#### **Investments:**

Statutes authorize the Authority to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper that has received at least two of the following ratings: P-1 by Moody's Investors Service, Inc.; A-1 by Standard and Poor's; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). At June 30, 2021 and 2020, the Authority had no investments.

# WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

## NOTE 4 - DUE FROM OTHER GOVERNMENTS:

Receivables due from other governmental units at year end are as follows:

	<u>2021</u>	<u>2020</u>
Commonwealth of Virginia Department of Aviation	\$ 770,896	\$ 31,853
Federal Aviation Administration	53,574	2,965
County of Frederick	-	1,640
City of Winchester	35,207	1,960
	<u>859,677</u>	<u>38,418</u>
Total	<u>\$ 859,677</u>	<u>\$ 38,418</u>

## NOTE 5 - CAPITAL ASSETS:

A summary of capital assets at June 30, 2021 and 2020 is as follows:

	<u>Balance July 1, 2020</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance June 30, 2021</u>
Capital assets, not being depreciated:				
Land	\$ 5,563,034	\$ 206,322	\$ -	\$ 5,769,356
Construction in progress	692,247	1,136,062	5,465	1,822,844
Total capital assets not being depreciated	<u>\$ 6,255,281</u>	<u>\$ 1,342,384</u>	<u>\$ 5,465</u>	<u>\$ 7,592,200</u>
Capital assets being depreciated:				
Buildings	\$ 7,304,520	\$ -	\$ -	\$ 7,304,520
Improvements other than buildings	29,035,277	10,352	-	29,045,629
Furniture, fixtures and equipment	717,038	72,799	-	789,837
Total capital assets being depreciated	<u>\$ 37,056,835</u>	<u>\$ 83,151</u>	<u>\$ -</u>	<u>\$ 37,139,986</u>
Accumulated depreciation:				
Buildings	\$ 3,310,378	\$ 185,297	\$ -	\$ 3,495,675
Improvements other than buildings	12,674,915	879,390	-	13,554,305
Furniture, fixtures and equipment	586,709	18,083	-	604,792
Total accumulated depreciation	<u>\$ 16,572,002</u>	<u>\$ 1,082,770</u>	<u>\$ -</u>	<u>\$ 17,654,772</u>
Total capital assets being depreciated, net	<u>\$ 20,484,833</u>	<u>\$ (999,619)</u>	<u>\$ -</u>	<u>\$ 19,485,214</u>
Capital assets, net	<u>\$ 26,740,114</u>	<u>\$ 342,765</u>	<u>\$ 5,465</u>	<u>\$ 27,077,414</u>

WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

**NOTE 5 - CAPITAL ASSETS: (CONTINUED)**

	<u>Balance</u> <u>July 1, 2019</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>June 30, 2020</u>
Capital assets, not being depreciated:				
Land	\$ 5,563,034	\$ -	\$ -	\$ 5,563,034
Construction in progress	234,816	457,431	-	692,247
Total capital assets not being depreciated	<u>\$ 5,797,850</u>	<u>\$ 457,431</u>	<u>\$ -</u>	<u>\$ 6,255,281</u>
Capital assets being depreciated:				
Buildings	\$ 6,021,735	\$ 1,282,785	\$ -	\$ 7,304,520
Improvements other than buildings	29,035,277	-	-	29,035,277
Furniture, fixtures and equipment	604,851	112,187	-	717,038
Total capital assets being depreciated	<u>\$ 35,661,863</u>	<u>\$ 1,394,972</u>	<u>\$ -</u>	<u>\$ 37,056,835</u>
Accumulated depreciation:				
Buildings	\$ 3,125,081	\$ 185,297	\$ -	\$ 3,310,378
Improvements other than buildings	11,795,525	879,390	-	12,674,915
Furniture, fixtures and equipment	568,626	18,083	-	586,709
Total accumulated depreciation	<u>\$ 15,489,232</u>	<u>\$ 1,082,770</u>	<u>\$ -</u>	<u>\$ 16,572,002</u>
Total capital assets being depreciated, net	<u>\$ 20,172,631</u>	<u>\$ 312,202</u>	<u>\$ -</u>	<u>\$ 20,484,833</u>
Capital assets, net	<u>\$ 25,970,481</u>	<u>\$ 769,633</u>	<u>\$ -</u>	<u>\$ 26,740,114</u>

Depreciation expense for the years 2021 and 2020 was \$1,082,770.

Details of construction in progress at June 30, 2021 and June 30, 2020 are as follows:

<u>Project</u>	<u>2021</u>	<u>2020</u>
New Terminal Building	\$ 1,260,477	\$ 255,402
Taxiway A Relocation	562,367	431,380
Other projects	-	5,465
Total	<u>\$ 1,822,844</u>	<u>\$ 692,247</u>

WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

**NOTE 6 - LONG-TERM OBLIGATIONS:**

The following is a summary of long-term obligations of the Authority for the years ended June 30, 2021 and June 30, 2020:

	<u>Balance</u> <u>July 1, 2020</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>June 30, 2021</u>	<u>Current</u> <u>Portion</u>
Direct Placements and Direct Borrowings:					
Note payable	\$ 193,243	\$ -	\$ 193,243	\$ -	-
VRA Bond	1,319,417	117,923	33,326	1,404,014	51,804
Compensated absences	69,613	3,991	-	73,604	7,360
Net pension liability	214,433	222,139	98,347	338,225	-
Net OPEB liability	37,982	11,020	13,527	35,475	-
Total long-term obligations	<u>\$ 1,834,688</u>	<u>\$ 355,073</u>	<u>\$ 338,443</u>	<u>\$ 1,851,318</u>	<u>\$ 59,164</u>
	<u>Balance</u> <u>July 1, 2019</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u> <u>June 30, 2020</u>	<u>Current</u> <u>Portion</u>
Direct Placements and Direct Borrowings:					
Note payable	\$ 240,263	\$ -	\$ 47,020	\$ 193,243	\$ 48,361
VRA Bond	-	1,319,417	-	1,319,417	9,767
Compensated absences	61,493	8,120	-	69,613	6,961
Net pension liability	173,967	217,552	177,086	214,433	-
Net OPEB liability	34,700	11,502	8,220	37,982	-
Total long-term obligations	<u>\$ 510,423</u>	<u>\$ 1,556,591</u>	<u>\$ 232,326</u>	<u>\$ 1,834,688</u>	<u>\$ 65,089</u>

Details of Long-term Obligations:

	<u>2021</u>	<u>2020</u>
<u>Direct Borrowings and Direct Placements:</u>		
<u>Note Payable:</u>		
\$1,770,014 Series 2004 VRA Airports Revolving fund loan dated April 1, payable in variable monthly installments from May 1, 2004 through April 1, 2024, interest at 4.907%. On March 16, 2017, the rate was readjusted to 2.8%.	\$ -	\$ 193,243
<u>VRA Bond:</u>		
\$1,550,000 Series 2019 VRA Airports Revolving fund loan dated September 30, 2019, payable in interest only payments until all loan amounts have been drawn, then variable monthly installments through October 1, 2044, interest at 2.9515%. Amount drawn on the bond as of June 30, 2021 was \$1,437,340.	\$ 1,404,014	\$ 1,319,417
Total long-term obligations	<u>\$ 1,404,014</u>	<u>\$ 1,512,660</u>

WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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**NOTE 6 - LONG-TERM OBLIGATIONS: (CONTINUED)**

Annual requirements to amortize long-term obligations and related interest on balances of debt outstanding at June 30, 2021 are as follows:

	Direct Borrowings and Direct Placements	
	VRA Series 2019	
	Principal	Interest
2022	\$ 51,804	\$ 38,408
2023	50,597	39,615
2024	52,110	38,101
2025	53,669	36,542
2026	55,275	34,937
2027	56,929	33,283
2028	58,632	31,580
2029	60,386	29,826
2030	62,193	28,019
2031	64,053	26,159
2032	65,970	24,242
2033	67,943	22,269
2034	69,976	20,236
2035	72,069	18,142
2036	74,226	15,986
2037	76,446	13,766
2038	78,733	11,479
2039	81,089	9,123
2040	83,515	6,697
2041	86,013	4,198
2042	82,386	1,625
Totals	\$ 1,404,014	\$ 484,233



## WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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### **NOTE 7 - COMPENSATED ABSENCES:**

The Authority has accrued the liability arising from outstanding compensated absences.

Authority employees earn vacation and sick leave at a rate of 14-24 hours per month, based on years of service. The Authority has outstanding accrued vacation and sick pay and related benefits totaling \$73,604 and \$69,613 at June 30, 2021 and 2020, respectively.

### **NOTE 8 - PENSION PLAN:**

All full-time, salaried permanent employees of the Authority are automatically covered by a VRS Retirement Plan upon employment, through the County of Frederick, Virginia. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. However, several entities participate in the VRS plan through County of Frederick, Virginia and the participating entities report their proportionate information on the basis of a cost-sharing plan. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

#### ***Benefit Structures***

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit.

## WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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### **NOTE 8 - PENSION PLAN: (CONTINUED)**

#### ***Benefit Structures: (Continued)***

- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

#### ***Average Final Compensation and Service Retirement Multiplier***

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

#### ***Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits***

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

#### ***Contributions***

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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**NOTE 8 - PENSION PLAN: (CONTINUED)**

***Contributions: (Continued)***

The Authority's contractually required contribution rate for the year ended June 30, 2021 was 13.01% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Authority were \$55,688 and \$48,332 for the years ended June 30, 2021 and June 30, 2020, respectively.

***Net Pension Liability***

At June 30, 2021, the Authority reported a liability of \$338,225 for its proportionate share of the net pension liability. The Authority's net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2019 and rolled forward to the measurement date of June 30, 2020. The Authority's proportionate share of the same was calculated using creditable compensation as of June 30, 2020 and 2019 as a basis for allocation. At June 30, 2020 and 2019, the Authority's proportion was 0.95% and 0.94%, respectively.

***Actuarial Assumptions - General Employees***

The total pension liability for General Employees in the Authority's Retirement Plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation*

\* Administrative expenses as a percent of the fair value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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**NOTE 8 - PENSION PLAN: (CONTINUED)**

Mortality rates:

All Others (Non 10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

**NOTE 8 - PENSION PLAN: (CONTINUED)**

***Long-Term Expected Rate of Return***

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
Total	100.00%		4.64%
		Inflation	2.50%
		Expected arithmetic nominal return*	7.14%

\* The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations provide a median return of 6.81%.

WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

**NOTE 8 - PENSION PLAN: (CONTINUED)**

***Discount Rate***

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the Authority was also provided with an opportunity to use an alternative employer contribution rate. For the year ended June 30, 2020, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017 actuarial valuations, whichever was greater. From July 1, 2020 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

***Sensitivity of the Authority’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following presents the Authority’s proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the Authority’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
Authority's proportionate share of the County Retirement Plan Net Pension Liability (Asset)	\$ 598,631	\$ 338,225	\$ 124,320

WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

**NOTE 8 - PENSION PLAN: (CONTINUED)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2021, the Authority recognized pension expense of \$89,014. At June 30, 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 54,744	\$ 1,511
Change in assumptions	29,938	1,654
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	7,661
Net difference between projected and actual earnings on pension plan investments	44,088	-
Employer contributions subsequent to the measurement date	55,688	-
Total	<u>\$ 184,458</u>	<u>\$ 10,826</u>

\$55,688 reported as deferred outflows of resources related to pensions resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2022	\$ 25,781
2023	38,679
2024	34,291
2025	19,193
Thereafter	-

***Pension Plan Data***

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2020-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

## WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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### **NOTE 9 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN):**

#### ***Plan Description***

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

#### ***Eligible Employees***

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

#### ***Benefit Amounts***

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, safety belt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,616 as of June 30, 2021.

#### ***Contributions***

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% x 60%) and the employer component was 0.54% (1.34% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of



WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

**NOTE 9 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)**

***Contributions: (Continued)***

the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2021 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Plan from the entity \$2,365 and \$2,275 for the years ended June 30, 2021 and June 30, 2020, respectively.

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Plan OPEB***

At June 30, 2021, the entity reported a liability of \$35,475 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2020 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2020, the participating employer's proportion was 0.002091% as compared to 0.002090% at June 30, 2019.

For the year ended June 30, 2021, the participating employer recognized GLI OPEB expense of \$1,912. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2021, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
	<u>                    </u>	<u>                    </u>
Differences between expected and actual experience	\$ 2,275	\$ 319
Net difference between projected and actual earnings on GLI OPEB program investments	1,066	-
Change in assumptions	1,774	741
Changes in proportionate share	1,827	-
Employer contributions subsequent to the measurement date	2,365	-
	<u>                    </u>	<u>                    </u>
Total	<u>\$ 9,307</u>	<u>\$ 1,060</u>

WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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**NOTE 9 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Plan OPEB: (Continued)***

\$2,365 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>		
2022	\$	1,095
2023		1,395
2024		1,547
2025		1,396
2026		410
Thereafter		39

***Actuarial Assumptions***

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Investment rate of return	6.75%, net of investment expenses, including inflation*

\*Administrative expenses as a percent of the fair value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of OPEB liabilities.

**WINCHESTER REGIONAL AIRPORT AUTHORITY**

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

**NOTE 9 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)**

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

***NET GLI OPEB Liability***

The net OPEB liability (NOL) for the GLI Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2020, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

	<b>Group Life Insurance OPEB Plan</b>
	<hr/>
Total GLI OPEB Liability	\$ 3,523,937
Plan Fiduciary Net Position	1,855,102
GLI Net OPEB Liability (Asset)	<hr/> <u>\$ 1,668,835</u> <hr/>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	52.64%

WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

**NOTE 9 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)**

***NET GLI OPEB Liability: (Continued)***

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

***Long-Term Expected Rate of Return***

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
<b>Total</b>	<b>100.00%</b>		<b>4.64%</b>
		Inflation	2.50%
		*Expected arithmetic nominal return	<b>7.14%</b>

\*The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations provide a median return of 6.81%.

## WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements

As of June 30, 2021 and June 30, 2020 (Continued)

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### **NOTE 9 - GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)**

#### ***Discount Rate***

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2020, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

#### ***Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate***

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	<u>1% Decrease</u>	<u>Current Discount</u>	<u>1% Increase</u>
	<u>(5.75%)</u>	<u>(6.75%)</u>	<u>(7.75%)</u>
Authority's proportionate share of the Group Life Insurance Program Net OPEB Liability	\$ 46,635	\$ 35,475	\$ 26,412

#### ***Group Life Insurance Plan Fiduciary Net Position***

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements  
As of June 30, 2021 and June 30, 2020 (Continued)

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### **NOTE 10 - LITIGATION:**

As of June 30, 2021, management has no knowledge of any pending legal action against the Authority.

### **NOTE 11 - RISK MANAGEMENT:**

The Authority contracts with commercial insurance carriers for property and liability coverages. Health insurance is provided through the County of Frederick's Health Insurance Fund, a public entity risk pool. Unemployment insurance is fully self-insured.

The amount of claims incurred but not reported as of June 30, 2021, relative to the Authority's participation in the County's health insurance plan is not available. The amount of unemployment claims unpaid and/or not reported at June 30, 2021 is insignificant.

There have been no reductions in insurance coverages or settlements in excess of insurance coverages in the past three fiscal years.

### **NOTE 12 - UPCOMING PRONOUNCEMENTS:**

Statement No. 87, *Leases*, requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*, provides guidance for reporting capital assets and the cost of borrowing for a reporting period and simplifies accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020

Statement No. 92, *Omnibus 2020*, addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics such as leases, assets related to pension and postemployment benefits, and reference to nonrecurring fair value measurements of assets or liabilities in authoritative literature. The effective dates differ by topic, ranging from January 2020 to periods beginning after June 15, 2021.

Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITAs)*, (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

## WINCHESTER REGIONAL AIRPORT AUTHORITY

Notes to Financial Statements

As of June 30, 2021 and June 30, 2020 (Continued)

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### **NOTE 13 - COVID-19 PANDEMIC:**

On March 11, 2020, the World Health Organization declared COVID-19 a pandemic, which has caused an economic downturn on a global scale, disrupted global supply chains, and created significant uncertainty, volatility, and disruption across economies and financial markets. The full impact of the COVID-19 outbreak continues to evolve as of the release date of this report. Management is monitoring the situation and impact that it may have on its financial condition, liquidity, operations, suppliers, industry, and workforce. Given the daily evolution of the COVID-19 outbreak and global responses to curb its spread, the Authority is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition, or liquidity for fiscal year 2022.

- Required Supplementary Information -



Schedule of Authority's Proportionate Share of the Net Pension Liability - Pension Plan  
For the Measurement Dates of June 30, 2014 through 2020

Date (1)	Proportion of the Net Pension Liability (NPL) (2)	Proportionate Share of the NPL (3)	Covered Payroll (4)	Proportionate Share of the NPL as a Percentage of Covered Payroll (3)/(4) (5)	Pension Plan's Fiduciary Net Position as a Percentage of Total Pension Liability (6)
2020	0.9468%	\$ 338,225	\$ 438,753	77.09%	82%
2019	0.9428%	214,433	409,575	52.35%	87%
2018	1.0531%	173,967	425,559	40.88%	90%
2017	1.0321%	152,185	394,832	38.54%	90%
2016	1.0913%	254,815	399,753	63.74%	88%
2015	1.1540%	181,119	417,580	43.37%	88%
2014	1.1361%	161,047	346,305	46.50%	89%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions - Pension Plan  
 Years Ended June 30, 2014 through June 30, 2021

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2021	\$ 55,688	\$ 55,688	\$ -	\$ 439,431	12.67%
2020	48,332	48,332	-	438,753	11.02%
2019	45,366	45,366	-	409,575	11.08%
2018	45,705	45,705	-	425,559	10.74%
2017	42,405	42,405	-	394,832	10.74%
2016	48,570	48,570	-	399,753	12.15%
2015	59,645	59,645	-	417,580	14.28%
2014	44,777	44,777	-	346,305	12.93%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information - Pension Plan  
 Year Ended June 30, 2021

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%
Discount Rate	Decreased rate from 7% to 6.75%

Schedule of Authority's Share of Net OPEB Liability  
 Group Life Insurance (GLI) Plan  
 For the Measurement Dates of June 30, 2017 through June 30, 2020

<b>Date</b> <b>(1)</b>	<b>Employer's Proportion of the Net GLI OPEB Liability (Asset)</b> <b>(2)</b>	<b>Employer's Proportionate Share of the Net GLI OPEB Liability (Asset)</b> <b>(3)</b>	<b>Employer's Covered Payroll</b> <b>(4)</b>	<b>Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4)</b> <b>(5)</b>	<b>Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability</b> <b>(6)</b>
2020	0.0021% \$	35,475 \$	439,336	8.07%	52.64%
2019	0.0021%	37,982	409,637	9.27%	52.00%
2018	0.0023%	34,700	434,447	7.99%	51.22%
2017	0.0022%	33,058	413,440	8.00%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions  
 Group Life Insurance (GLI) Plan  
 Years Ended June 30, 2017 through June 30, 2021

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<b>Date</b>	<b>Contractually Required Contribution (1)</b>	<b>Contributions in Relation to Contractually Required Contribution (2)</b>	<b>Contribution Deficiency (Excess) (3)</b>	<b>Employer's Covered Payroll (4)</b>	<b>Contributions as a % of Covered Payroll (5)</b>
2021	\$ 2,365	\$ 2,365	\$ -	\$ 440,746	0.54%
2020	2,275	2,275	-	439,336	0.52%
2019	2,130	2,130	-	409,637	0.52%
2018	2,259	2,259	-	434,447	0.52%
2017	2,075	2,075	-	413,440	0.50%

Schedule is intended to show information for 10 years. Information prior to 2017 is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information  
 Group Life Insurance (GLI) Plan  
 Year Ended June 30, 2021

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14.00% to 15.00%
Discount Rate	Decreased rate from 7.00% to 6.75%

- Other Supplementary Information -

Schedule of Revenues and Expenses--Budget and Actual  
 Budgetary Basis  
 Year Ended June 30, 2021

	Original Budget	Budget as Amended	Actual	Variance From Amended Budget Positive (Negative)
Operating revenues:				
Revenue from local sources:				
Sales--fuel, oil and other merchandise	\$ 1,763,544	\$ 1,953,544	\$ 1,044,565	\$ (908,979)
Rental accounts	-	-	613,326	613,326
Land leases	-	-	46,373	46,373
Other services, fees, commissions	-	-	71,407	71,407
Miscellaneous	-	-	1,162	1,162
Contributions from participant localities	122,953	122,953	121,684	(1,269)
Total revenue from local sources	<u>\$ 1,886,497</u>	<u>\$ 2,076,497</u>	<u>\$ 1,898,517</u>	<u>\$ (177,980)</u>
Revenue from the Commonwealth:				
Operating grants	\$ 18,500	\$ 18,500	\$ 3,420	\$ (15,080)
Revenue from the Federal Government:				
CARES Act	\$ -	\$ 92,000	\$ 69,000	\$ (23,000)
Total operating revenues	<u>\$ 1,904,997</u>	<u>\$ 2,186,997</u>	<u>\$ 1,970,937</u>	<u>\$ (216,060)</u>
Operating expenses:				
Salaries	\$ 570,295	\$ 570,295	\$ 515,018	\$ 55,277
Fringe benefits	267,809	267,809	264,199	3,610
Professional services	25,000	48,000	51,305	(3,305)
Repair and maintenance	16,500	22,800	14,037	8,763
Other contractual services	25,830	44,344	26,375	17,969
Utilities	98,590	98,590	85,923	12,667
Insurance	42,650	42,640	39,529	3,111
Materials and supplies	61,600	60,113	39,747	20,366
Merchandise for resale	597,600	679,445	652,446	26,999
Equipment rental	29,793	29,793	29,654	139
Other operating expenses	37,425	46,263	20,420	25,843
Total operating expenses	<u>\$ 1,773,092</u>	<u>\$ 1,910,092</u>	<u>\$ 1,738,653</u>	<u>\$ 171,439</u>
Nonoperating expenses:				
Interest expense	\$ 131,905	\$ 276,905	\$ 42,161	\$ 234,744
Total expenses	<u>\$ 1,904,997</u>	<u>\$ 2,186,997</u>	<u>\$ 1,780,814</u>	<u>\$ 406,183</u>
Excess (deficiency) of revenues over (under) expenses	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 190,123</u>	<u>\$ 190,123</u>



## Schedule of Capital Revenues and Expenses--Budget and Actual

Budgetary Basis

Year Ended June 30, 2021

	Original Budget	Revised Budget	Actual	Variance From Amended Budget Positive (Negative)
Capital Contributions:				
Capital revenues from local sources:				
Clarke County	\$ -	\$ -	\$ 2,500	\$ 2,500
Shenandoah County	-	-	5,000	5,000
Frederick County	414,376	414,376	149,503	(264,873)
City of Winchester	141,240	141,240	57,043	(84,197)
Total capital revenues from local sources	<u>\$ 555,616</u>	<u>\$ 555,616</u>	<u>\$ 214,046</u>	<u>\$ (341,570)</u>
Capital revenues from the Commonwealth:				
General aviation terminal building design	\$ 1,538,384	\$ 1,538,384	\$ 76,157	\$ (1,462,227)
General aviation terminal building construction	-	-	688,837	688,837
Apron Design	-	-	11,562	11,562
Tractor renovations	-	-	11,033	11,033
Total capital revenues from the Commonwealth	<u>\$ 1,538,384</u>	<u>\$ 1,538,384</u>	<u>\$ 787,589</u>	<u>\$ (750,795)</u>
Capital revenues from the Federal Government:				
Land acquisition	\$ -	\$ -	\$ 200,106	\$ 200,106
Apron Design	240,000	240,000	130,072	(109,928)
Total capital revenues from the Federal Government	<u>\$ 240,000</u>	<u>\$ 240,000</u>	<u>\$ 330,178</u>	<u>\$ 90,178</u>
Total capital contributions	<u>\$ 2,334,000</u>	<u>\$ 2,334,000</u>	<u>\$ 1,331,813</u>	<u>\$ (1,002,187)</u>
Capital expenses:				
Professional services-legal	\$ 12,205	\$ 12,205	\$ -	\$ 12,205
Machinery and equipment	199,463	199,463	35,899	163,564
Motor vehicles and equipment	24,850	24,850	24,850	-
State eligible maintenance repairs	30,000	30,000	22,402	7,598
Relocate Taxiway A	134,220	134,220	130,987	3,233
Terminal Building and design	624,000	624,000	123,631	500,369
Terminal Building renovations	1,400,000	1,400,000	881,444	518,556
Acquire land	240,000	240,000	200,857	39,143
Total capital expenses	<u>\$ 2,664,738</u>	<u>\$ 2,664,738</u>	<u>\$ 1,420,070</u>	<u>\$ 1,244,668</u>
Excess (deficiency) of capital revenues over (under) expenses	<u>\$ (330,738)</u>	<u>\$ (330,738)</u>	<u>\$ (88,257)</u>	<u>\$ 242,481</u>

## COMPLIANCE SECTION



**Independent Auditors' Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

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**To the Honorable Members of the Board of Directors  
Winchester Regional Airport Authority  
Winchester, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the business-type activities of the Winchester Regional Airport Authority as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Winchester Regional Airport Authority's basic financial statements, and have issued our report thereon dated March 9, 2022.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Winchester Regional Airport Authority's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Winchester Regional Airport Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Winchester Regional Airport Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Winchester Regional Airport Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robinson, Farnell, Cox Associates*

Charlottesville, Virginia  
March 9, 2022