

A Component Unit of Dinwiddie County, Virginia

FINANCIAL REPORT

June 30, 2021



#### **BOARD OF DIRECTORS**

F. Edward Pearson, II, Chairman

David E. Blaha, Vice-Chairman

Gene R. Witt, Secretary and Treasurer

**Robert Perkins** 

Thomas B. Wray

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Dinwiddie County Water Authority Dinwiddie, Virginia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities of the Dinwiddie County Water Authority (the "Authority"), a component unit of County of Dinwiddie, Virginia, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Specifications for Audits of Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of the Dinwiddie County Water Authority, as of June 30, 2021, and the changes in financial position and cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Summarized Comparative Information

We have previously audited the Dinwiddie County Water Authority's 2020 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated September 13, 2021. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2020, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 - 7 and schedule of changes in net pension and other postemployment benefit (OPEB) liabilities and related ratios and schedule of contributions and related notes on pages 36 - 39 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Government Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context and disclosing pension and OPEB activities. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying financial information, listed as supplementary information and other information in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The combining statements and schedules of operating expenses are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects in relation to the basic financial statements taken as a whole.

The pledged revenue coverage schedule has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 13, 2021, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards & Company, S. L. P.

Newport News, Virginia September 13, 2021

# MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2021 and 2020

As management of the Dinwiddie County Water Authority, we offer readers of the Dinwiddie County Water Authority's financial statements this narrative overview and analysis of the financial activities of Dinwiddie County Water Authority for the fiscal years ended June 30, 2021 and 2020.

#### **Summary of Dinwiddie County Water Authority Operations**

The Dinwiddie County Water Authority (DCWA or the Authority) staff consists of 11 employees including 1 part-time employee. DCWA maintains two water distribution pump stations, 26 wastewater pump stations, five elevated water tanks (four on DCWA and one in McKenney), one well system (Lew Jones - approximately 26 customers), one wastewater treatment plant, approximately 82 miles of water lines, and approximately 66 miles of wastewater collection lines.

Water is purchased from the Appomattox River Water Authority (ARWA) and distributed to the Authority's customers through the Main Water Pump Station on Ferndale Avenue (across from the Ferndale Park) and Booster Water Pump Station located on Central State's property on the north side of Boynton Plank Road then through the Authority's pipe network. The Lew Jones subdivision is served by a community well. Water service is also provided to a few customers adjacent to the County of Prince George by the County of Prince George and near the Town of McKenney by the Town of McKenney.

Wastewater service in the north end of the Dinwiddie County is collected in the Authority's gravity collection system and various wastewater pump stations and sent through two metering stations, one on Piney Beach and one near the City of Petersburg along Rohoic Creek. The Authority pays the City of Petersburg for the right to "transport" wastewater through their collection system to the South Central Wastewater Authority (SCWWA). The Authority then pays SCWWA to treat the wastewater.

Wastewater service to the Courthouse area is provided by a small collection system around the Courthouse area. Wastewater is also collected by various pump stations from the Route 85 rest stops, Dinwiddie Middle School, Dinwiddie High School, Dinwiddie Fire Department, and twenty five (25) residential and commercial connections. In the Courthouse area itself, there are some additional pump stations that serve the Pamplin building and elementary school. The wastewater collected is then sent to the Authority's Courthouse Wastewater Treatment Plant for treatment and discharge to Stony Creek.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2021 and 2020

#### **Financial Highlights**

Selected financial information for 2021 and 2020 is as follows:

	2021	2020	Change
Total capital assets	<u>\$ 20,233,170</u>	\$ 21,055,597	<u>\$ (822,427)</u>
Total assets and deferred outflows of resources	<u>\$ 28,061,932</u>	\$ 28,603,850	<u>\$ (541,918)</u>
Total long-term liabilities	<u>\$ 3,121,836</u>	\$ 3,498,913	<u>\$ (377,077)</u>
Total liabilities and deferred inflows of resources	<u>\$ 4,206,005</u>	\$ 4,582,360	<u>\$ (376,355)</u>
Total operating revenues	<u>\$ 3,870,895</u>	\$ 3,895,178	<u>\$ (24,283)</u>
Total operating expenses, excluding depreciation	\$ 3,239,806	\$ 2,912,645	<u>\$ 327,161</u>
Change in net position	\$ (165,563)	\$ 274,883	<u>\$ (440,446)</u>
Net position: Net investment in capital assets Restricted Unrestricted	\$ 16,572,760 75,581 7,207,586	\$ 16,996,967 241,076 6,783,447	\$ (424,207) (165,495) 424,139
Total net position, end of year	<u>\$ 23,855,927</u>	<u>\$ 24,021,490</u>	<u>\$ (165,563)</u>

- Operating revenues decreased from fiscal year 2020 to fiscal year 2021 by \$24,283 or approximately 0.62%. There was no significant change in revenue from previous fiscal year.
- Contributions from the County for FY2021 increased by \$95,594 which is approximately 91.04% above FY20. The County was responsible for increased costs at SCWWA for nutrient improvements.
- The Authority's activities are divided into three operating funds; Fund 10 the Operating (Main System) Fund, Fund 20 the Courthouse Fund, and Fund 80 the Church Road Fund. Total operating expenses excluding depreciation are \$327,161 or approximately 11.23% higher in fiscal year 2021 than fiscal year 2020. This is due to increased costs to repair and maintain water and sewer lines and a significant investment in upgrading our server.
- The Courthouse Fund operating expenses, excluding depreciation, decreased by \$31,734 or approximately 14.03% from FY2020. This decrease is attributed to reduced sewage pumping costs and reduced hours at the plant due to automation.
- The Church Road System Fund, Fund 80, realized a \$16,222 or approximately 7.56% decrease in operating expenses. The majority of this decrease is a result of reduced water sales and reduced pumping costs.
- During 2021, the Authority's liabilities decreased by \$356,972 or approximately 7.83%. The reduction in liabilities is primarily the result of continuing to make payments on the Authority's bonds, and the elimination of the Courthouse Bond.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2021 and 2020

#### **Financial Highlights (Continued)**

- Dinwiddie County will participate in the required nutrient improvements for the South Central Wastewater Authority (SCWWA). The estimated cost of the nutrient improvements at the South Central Wastewater Authority is \$112 million with Dinwiddie County responsible for 10%. SCWWA received an \$82 million grant from Water Quality Improvement Fund that will reduce local share to \$30 million.
- The Board of Directors for SCWWA agreed to purchase nutrient credits for nitrogen and phosphorous through 2021. It is anticipated that the nutrient project will be delayed until 2022. The Authority will be responsible for a pro rata share of the operating costs of the new system and the debt service and interest. Dinwiddie County is responsible for 10% of the total cost of the nutrient project. Of that 10%, Authority customers are responsible for approximately 50% of the Dinwiddie County share. The Authority is considering a rate study to ensure the rates will fund all expenses including this project and increased operating expenses.
- The Authority participated with the developer of the Lake Jordan Subdivision to oversize the water line through the development adjacent to Route 1 from 8" to 16" in FY07. The oversizing cost of the water line is being reimbursed to the developer through reduced water connection fees for the developer per the Authority's Rules and Regulations. This reimbursement is still in effect for FY2021. During FY2021, there were three connections that met the criteria for developer reimbursement. To date, the subdivision has not been built out.
- The unrestricted cash and cash equivalents decreased by \$93,781 or approximately 6.72%. This decrease is a result of fewer connection fees and increased cost of materials.
- The Authority continues to pay off debt service and interest on the existing bonds. This is illustrated by a reduction from FY2020 to FY2021 in long-term and total liabilities.

#### **Authority Highlights for 2021**

- Upgraded hardware and software related to our server and migrated to a virtual server.
- Worked with the City of Petersburg and Dominion Power to resolve their fire line issues for warehouses on the Petersburg side.
- Began working with Dinwiddie County to update comprehensive plans.
- Purchased a new vehicle for use by interim Executive Director.
- Worked with customers impacted by COVID-19 to establish payment plans and reduce loss exposure for the Authority.
- Navigated changing COVID-19 requirements from Virginia Department of Health to ensure customer and employee safety.
- Maintained the control system for the Courthouse Wastewater Treatment Plant (CHSTP) treatment process.
- Began repairs to the Race Track Tank, to be completed early FY2022.
- We have maintained continued compliance with the Department of Environmental Quality for the effluent from the CHSTP Wastewater Facility.

# MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2021 and 2020

#### **Authority Highlights for 2021 (Continued)**

- We have maintained continued compliance with the Virginia Department of Health, Office of Drinking Water, for the DCWA Central Water System and the Lew Jones Subdivision Water System.
- Successful FY21 annual audit.
- Continued annual funding of the capital improvement program.
- We continue working with Arcadis Engineering on our catastrophic planning and grant writing to help pay
  for the possible second river crossing to provide water for Dinwiddie and Petersburg.
- We continue our flushing program for the Lake Jordan Subdivision to improve our water quality in that area.

#### **Overview of the Financial Statements**

The Authority's basic financial statements are comprised of two components: (1) financial statements and (2) notes to the financial statements. Additionally, supplementary combining information by fund accounts is included.

The financial statements of the Authority offer short and long-term financial information about its activities. The statement of net position provides information about the nature and amounts of the Authority's cash, investments and receivables (assets), and its obligations to creditors (liabilities). All of the Authority's current fiscal year revenues and expenses are accounted for in the statement of revenues, expenses and changes in net position. These statements measure whether the Authority successfully recovered all of its costs through user charges from its customers. The statement of cash flows provides information on the Authority's cash receipts, cash payments, and net changes in cash resulting from operating, investing, capital, and non-capital financial activities. It also provides insight on the source of cash, the use of cash, and cash changes during the reporting period.

#### **Economic Conditions**

The Authority continues to operate under sound management. Overall finances for the Authority for fiscal year 2021 as viewed by management, including the Board of Directors, is considered sound.



# STATEMENT OF NET POSITION June 30, 2021

oune 30, 2021	2021	For Comparative Purposes Only 2020
ASSETS		
CURRENT ASSETS	4 201 450	4 207 272
Cash and cash equivalents (Note 3)	\$ 1,301,472	\$ 1,395,253
Accounts receivable, net	669,524	599,253
Due from County	108,088	145,495
Total current assets	2,079,084	2,140,001
RESTRICTED ASSETS		
Cash and cash equivalents (Note 3)	267,515	307,593
Net pension asset (Note 8)	-	129,551
Total restricted assets	267,515	437,144
CAPITAL ASSETS, NET (Notes 4)	20,233,170	21,055,597
OTHER ASSETS		
Cash and cash equivalents, rate		C 40 <b>T</b> C 2
stabilization fund (Note 3)	641,545	640,563
Cash and cash equivalents,	4 (02 102	4 251 050
board designated (Note 3)	4,682,183	4,251,058
Total other assets	5,323,728	4,891,621
Total assets	27,903,497	28,524,363
DEFERRED OUTFLOWS OF RESOURCES		
Deferred amount on bond refunding (Note 5)	8,745	13,370
Pension deferrals (Note 8)	141,151	57,713
OPEB deferrals (Note 9)	8,539	8,404
Total deferred outflows of resources	158,435	79,487
	<u> </u>	·
	\$ 28,061,932	\$ 28,603,850

# STATEMENT OF NET POSITION June 30, 2021

(Continued)

	2021	For Comparative Purposes Only 2020
LIABILITIES		
CURRENT LIABILITIES		
Accounts payable and accrued expenses	\$ 434,678	\$ 217,024
Accrued interest payable	10,701	12,916
Bonds payable, current portion (Note 6)	429,000	618,000
Unearned connection fees	10,380	12,580
Total current liabilities	884,759	860,520
CURRENT LIABILITIES PAYABLE		
FROM RESTRICTED ASSETS		
Customer deposits	192,659	196,793
LONG-TERM LIABILITIES		
Bonds payable, less current portion (Note 6)	3,025,000	3,454,000
Net pension liability (Note 8)	56,617	-
Net OPEB liability (Note 9)	40,219	44,913
Total long-term liabilities	3,121,836	3,498,913
Total liabilities	4,199,254	4,556,226
DEFERRED INFLOWS OF RESOURCES		
Pension deferrals (Note 8)	-	21,939
OPEB deferrals (Note 9)	6,751	4,195
Total deferred inflows of resources	6,751	26,134
NET POSITION		
Net investment in capital assets	16,572,760	16,996,967
Restricted, capital projects (Note 7)	75,581	111,525
Restricted, pension (Note 7)	-	129,551
Unrestricted	7,207,586	6,783,447
Total net position	23,855,927	24,021,490
	\$ 28,061,932	\$ 28,603,850

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION Year Ended June 30, 2021

	2021	For Comparative Purposes Only 2020		
OPERATING REVENUES				
Operating revenues:		<b>.</b>		
Sewer charges	\$ 1,737,162	\$ 1,604,751		
Sale of water	1,780,251	1,782,621		
County use and operation fees	252,903	302,357		
Penalty and service charges Fire hydrant rental	33,775 1,199	79,561 1,199		
Miscellaneous	65,605	124,689		
Total operating revenues	3,870,895	3,895,178		
OPERATING EXPENSES, other than depreciation				
Water, source of supply	485,257	457,360		
Water, pumping	37,017	67,274		
Water, transmission and distribution	112,990	116,637		
Sewage, pumping	164,942	146,459		
Sewage, treatment	1,060,874	921,384		
Sewage, transmission and distribution	132,167	103,044		
Maintenance shop	145,745	126,926		
Customer accounts	366,753	297,137		
Administrative	734,061	676,424		
Total operating expenses, other than depreciation	3,239,806	2,912,645		
Operating income before depreciation	631,089	982,533		
DEPRECIATION	(1,089,914)	(1,052,994)		
Operating loss	(458,825)	(70,461)		
NONOPERATING REVENUES (EXPENSES)				
Interest earned	9,607	73,305		
Contributions from the County	200,594	105,000		
Service and connection fees	173,476	270,697		
Interest expense	(90,415)	(103,658)		
Total nonoperating revenues	293,262	345,344		
Change in net position	\$ (165,563)	\$ 274,883		
Net position, beginning of year	24,021,490	23,746,607		
Net position, end of year	\$ 23,855,927	\$ 24,021,490		

# STATEMENT OF CASH FLOWS Year Ended June 30, 2021

Tear Ended valle 30	 2021	Comparative rposes Only 2020
OPERATING ACTIVITIES		
Cash receipts from customers	\$ 3,730,885	\$ 3,769,138
Cash receipts from other income	65,605	124,689
Cash payments to employees for services	(568,316)	(601,387)
Cash payments for water related services and supplies	(554,699)	(621,566)
Cash payments for sewage related services and supplies	(1,080,201)	(930,969)
Cash payments for shop maintenance expenses	(93,167)	(92,744)
Cash payments for customer accounts expenses	(176,626)	(123,855)
Cash payments for administrative expenses	 (461,507)	 (327,908)
Net cash provided by operating activities	861,974	 1,195,398
NONCAPITAL FINANCING ACTIVITIES		
Service and connection fees	 171,279	 267,031
CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition and construction of capital assets	(239,201)	(822,739)
County contributions	200,594	110,897
Interest paid	(88,005)	(100,365)
Principal retired	 (618,000)	 (607,000)
Net cash used by capital and related financing		
activities	(744,612)	(1,419,207)
INVESTING ACTIVITIES		
Interest received	 9,607	 73,305
Net increase in cash and cash equivalents	298,248	116,527
CASH AND CASH EQUIVALENTS		
Beginning of year	 6,594,467	6,477,940
End of year	\$ 6,892,715	\$ 6,594,467

# STATEMENT OF CASH FLOWS Year Ended June 30, 2021

(Continued)

		2021		Comparative rposes Only 2020
RECONCILIATION OF CASH TO THE STATEMENTS OF NET POSITION				
Cash and cash equivalents, current assets	\$	1,301,472	\$	1,395,253
Cash and cash equivalents, restricted assets	Ф	267,515	φ	307,593
Cash and cash equivalents, rate stabilization fund		641,545		640,563
Cash and cash equivalents, board designated		4,682,183		4,251,058
	\$	6,892,715	\$	6,594,467
RECONCILIATION OF OPERATING LOSS TO NET				
CASH FROM OPERATING ACTIVITIES				
Operating loss	\$	(458,825)	\$	(70,461)
Adjustments to reconcile operating loss to net cash				
provided by operating activities:		1 000 014		1 052 004
Depreciation Amortization of sewer contract costs		1,089,914 186,869		1,052,994 186,869
Changes in current assets and liabilities:		100,009		100,009
Accounts receivable, net		(70,271)		(11,776)
Due from County		37,404		(15,063)
Accounts payable and accrued expenses		2,499		14,066
Change in customer deposits		(4,134)		10,425
Net pension asset/liability and related				
deferred inflows/outflows of resources Net OPEB liability and related		80,791		29,830
deferred inflows/outflows of resources		(2,273)		(1,486)
Net cash provided by operating activities	\$	861,974	\$	1,195,398
SUPPLEMENTAL DISCLOSURES				
Capital purchases accrued at year-end	\$	215,155	\$	

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 1. Organization and Nature of Business

Dinwiddie County Water Authority (Authority) was created by the Board of Supervisors of Dinwiddie County, Virginia under the provisions of the Virginia Water and Sewer Authorities Act. The Act provides that the Authority is subject in all respects to the jurisdiction of the Virginia State Water Control Board pursuant to the provisions of the State Water Control Law. The Authority was established for the purpose of providing and maintaining water and sewer facilities to residential and commercial customers within Dinwiddie County and is constantly improving and expanding its facilities to serve a greater number of residents and businesses.

#### 2. Summary of Significant Accounting Policies

#### Reporting entity

The Authority is considered a component unit of Dinwiddie County (County) for governmental accounting standards purposes. The criteria for including the Authority within the County's reporting entity, as set forth in Governmental Accounting Standards Board (GASB) Statement No. 14, The Financial Reporting Entity, and amended by GASB Statement No. 61, The Financial Reporting Entity: Omnibus an amendment of GASB Statement No. 14 and No. 34, is financial accountability. Financial accountability is defined as appointment of a voting majority of the component unit's board and either the ability to impose the primary government's will or the possibility that the component unit will provide a financial benefit to, or impose a financial burden on, the primary government. The Authority's Board of Directors is appointed by the Board of Supervisors of Dinwiddie County. The Authority and Dinwiddie County have Support Agreements, whereby the County will, subject to appropriation, pay the Authority budgeted amounts for debt service of the Series 2005 and Series 2006 Water and Sewer Revenue Bonds and Series 2012 Water System Revenue Refunding Bond, for operation and maintenance of the Courthouse System and Church Road System, and for deficiencies in the operating revenues of the Authority's main water and sewer system. The Support Agreements also require the Director of the Authority to notify the County Administrator if in any month the Authority is unable to make its required debt service payment, and to request an appropriation from the Board of Directors to make up any deficiency. The existence of these Support Agreements satisfies the criteria of "imposing a financial burden on the primary government," thus making the County financially accountable for the Authority.

#### Basis of accounting

The Authority utilizes the economic resources measurement focus and the accrual basis of accounting in preparing its financial statements where revenues are recognized when earned and expenses when incurred.

#### Fund accounting

The accounts of the Authority are organized on the basis of funds which are divided based on the geographic location of the customers served. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, net position, revenues and expenses as appropriate. The following funds have been consolidated for financial reporting purposes and all inter-fund balances and activity have been removed:

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 2. Summary of Significant Accounting Policies (Continued)

#### Fund accounting (Continued)

#### Operating Fund

The Operating Fund is used to account for activities which are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the Authority's business activities are accounted for through the Operating Fund.

#### Courthouse Fund

The Courthouse Fund accounts for the operations of the courthouse facilities in accordance with the Series 2004 Water and Sewer Revenue Refunding Bond Trust Agreement, which also governs the Series 2005 and Series 2006 Water and Sewer Revenue Bonds, which were paid off in FY21. The Series 2004 Water and Sewer Revenue Refunding Bonds were paid off in FY11.

#### Church Road System Fund

The Church Road System Fund accounts for the operations of the Church Road Water System facilities in accordance with the Series 1999 Water System Revenue Bond (replaced in fiscal year 2014 with the Series 2012 Water System Revenue Refunding Bond) Trust Agreement.

#### Cash and cash equivalents

For purposes of the statement of cash flows, the Authority considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

Some cash and cash equivalents have been designated by the board to offset the impact of future rate changes for customers, and also to fund future capital improvements.

#### Accounts receivable

The Authority evaluates its accounts receivable individually. A charge to income to absorb possible credit losses is provided when, in the opinion of management, it is appropriate. At June 30, 2021, \$31,155 of accounts receivable were not considered collectible and, as such, an allowance has been recorded.

#### <u>Unbilled receivables</u>

Unbilled receivables represent an estimate of the amount of July billings subsequent to year end that relate to service provided prior to year-end. At June 30, 2021, unbilled receivables of \$306,296 were included in accounts receivable on the statement of net position. These amounts are considered to be fully collectible and, as such, no allowance has been recorded.

#### Capital assets

Capital assets are stated at cost and are depreciated using the straight-line method based on estimated useful lives of 5 to 50 years. When assets are disposed, the related costs and accumulated depreciation are removed from the respective accounts and any profit or loss on disposition is recognized currently.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 2. Summary of Significant Accounting Policies (Continued)

#### Capital assets (Continued)

Developer paid infrastructure is capitalized when ownership is transferred to the Authority. Such contributions are recognized at the estimated fair market value and are included as contributed capital on the statement of revenues, expenses, and changes in net position and are depreciated using the straight-line method based on estimated lives of 50 years.

Depreciable lives are as follows:

Buildings40 yearsEquipment5 to 15 yearsInfrastructures20 to 50 years

Maintenance and ordinary repairs are charged to expense as incurred. Expenditures which materially increase values, change capacities or extend useful lives are capitalized.

#### South Central Wastewater Authority (SCWWA) treatment plant rights

The Authority and other participating localities have an agreement with SCWWA to benefit from a certain wastewater treatment plant of the SCWWA. The Authority and other participating localities are not authorized to hold legal title to the plant; thus SCWWA holds title to these assets. Through long-term contracts, the risks and benefits of operating and maintaining the assets have been transferred to the Authority and other participating localities, and thus have been included in the Authority's capital assets as purchased capacity. The Authority and other participating localities are responsible for a portion of the debt incurred for these facilities. Unamortized sewer contract costs are being amortized over forty years using the straight-line method. The amortization of \$186,869 for fiscal year 2021 is included in sewage-treatment expense and are included in operating fund capital assets (See Notes 4 and 10).

#### Deferred amount on refunding

The deferred amount on refunding, resulting from the advance refunding of the Series 1999 Revenue Bonds is being amortized using the effective interest method over the life of the Series 2012 Bond. The amortization of \$4,625 is included in interest expense for fiscal year 2021.

#### Compensated absences

All salaried and full time hourly employees are granted vacation benefits in varying amounts to specified maximums depending on length of service with the Authority. There is no accumulation of vacation from fiscal year to fiscal year. Sick leave is earned each month and may be accumulated without limit and is included in accounts payable and accrued expenses on the statement of net position. Employees who retire from the Authority will be paid for 25% of sick leave accumulated, up to a maximum of \$2,500.

#### Operating revenues and expenses

The Authority's policy is to report all revenues and expenses resulting from providing and maintaining water and sewer facilities to residential and commercial customers as operating revenues and expenses.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 2. Summary of Significant Accounting Policies (Continued)

#### Credit risk

Financial instruments that potentially subject the Authority to concentrations of credit risk consist principally of cash, cash equivalents, and trade accounts receivable. The Authority places its cash and cash equivalents with high credit quality financial institutions whose credit ratings are monitored by management to minimize credit risk. The concentration of credit risk for accounts receivable is limited due to the mixture of customers between commercial and residential, and support agreements with Dinwiddie County.

The Authority has an agreement with the Commonwealth of Virginia, Department of Mental Health, Mental Retardation and Substance Abuse Services (DMHMRSAS) for the acceptance of wastewater generated at DMHMRSAS facilities. DMHMRSAS shall reimburse the Authority for the costs of all changes and improvements for the purposes of metering their flow. DMHMRSAS will pay the Authority, on a monthly basis, in accordance with the Authority's published service rates. The agreement shall remain in effect until 2036. Revenues of \$290,710 for the year ended June 30, 2021, are included in water and sewer charges on the statement of revenues, expenses and changes in net assets.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Authority's Retirement Plan and the additions to/deductions from the Authority's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Other post-employment benefits

The Virginia Retirement System (VRS) Group Life Insurance Program is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The Group Life Insurance Program was established pursuant to §51.1-500 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The Group Life Insurance Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net Group Life Insurance Program other postemployment benefit (OPEB) liability, deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program OPEB, and Group Life Insurance Program OPEB expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Group Life Insurance program OPEB and the additions to/deductions from the VRS Group Life Insurance Program OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 2. Summary of Significant Accounting Policies (Continued)

#### Deferred outflows/inflows of resources

In addition to assets and liabilities, the statements that present net position report separate sections for deferred outflows of resources and deferred inflows of resources. These items represent a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) or inflow of resources (revenues) until then. The Authority has the following items that qualify for reporting in these categories:

- Deferred loss on refunding. A deferred loss on refunding is a deferred outflow which results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.
- Contributions subsequent to the measurement date for pensions and OPEB are always a deferred outflow; this will be applied to the net pension or OPEB liability in the next fiscal year.
- Differences between expected and actual experience for economic/demographic factors in the
  measurement of the total pension or OPEB liability. This difference will be recognized in pension or
  OPEB expense over the expected average remaining service life of all employees provided with
  benefits in the plan and may be reported as a deferred inflow or outflow as appropriate.
- Differences resulting from a change in proportion of the collective net OPEB liability. This difference
  will be recognized in OPEB expense over the expected average remaining service life of all employees
  provided with benefits in the plan and may be reported as a deferred inflow or outflow as appropriate.
- Difference between projected and actual earnings on pension and OPEB plan investments. This difference will be recognized in pension or OPEB expense over the closed five year period and may be reported as a deferred outflow or inflow as appropriate.
- Differences resulting from changes in actuarial assumptions on pension plan or OPEB valuations. These differences will be recognized in pension or OPEB expense over the estimated remaining service life of employees subject to the plan.

#### Net position

When net position resources are available for a specific purpose in more than one classification, it is the Authority's policy to use the most restricted funds first.

#### Risk management

The Authority carries commercial insurance for various risks of loss including property, workers' compensation, theft, general liability, errors and omissions, employee health and accident, and public officials' liability. There have been no claims which have exceeded the amount insured resulting from these risks during the current year and there was no reduction in coverage during fiscal years 2021.

#### **Estimates**

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues, and expenses and disclosure of contingent assets and liabilities for the reported periods. Actual results could differ from those estimates and assumptions.

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 3. Cash, Cash Equivalents and Investments

#### **Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Cash and cash equivalents consist of the following:

Petty cash	\$ 800
Demand deposits, local banks	1,547,215
Local Government Investment Pool	 5,344,700

\$ 6,892,715

#### Investments

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements and the State Treasurer's Local Government Investment Pool (LGIP).

#### Concentration of credit risk

The Policy establishes limitations on portfolio composition by issuer in order to control concentration of credit risk. No more than 5% of the Authority's portfolio will be invested in the securities of any one issuer with the exception of: (1) the U.S. government or agencies thereof, (2) fully insured/collateralized certificates of deposit or repurchase agreements that are collateralized by the U.S. government or agencies thereof, and (3) mutual funds whereby the portfolio is limited to U.S. government or agency securities. At June 30, 2021, the Authority's deposits with LGIP were rated AAAm by Standard & Poor's.

### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

# 4. Capital Assets

Capital assets owned by the Authority consist of the following:

	Balance June 30, 2020	Increases	Decreases	Balance June 30, 2021
Operating fund: Capital assets, non-depreciable: Construction in process Land and improvements	\$ - 321,244	\$ 294,078	\$ - 	\$ 294,078 321,244
Total capital assets, non-depreciable	321,244	294,078	<del>_</del>	615,322
Capital assets, depreciable: Unamortized sewer contract costs Buildings Equipment Infrastructure	7,389,111 219,092 1,408,961 24,566,368	95,857 25,455	(20,495)	7,389,111 219,092 1,484,323 24,591,823
Total capital assets, depreciable	33,583,532	121,312	(20,495)	33,684,349
Accumulated depreciation for: Unamortized sewer contract costs Buildings Equipment Infrastructure	(4,399,188) (178,035) (672,694) (13,309,291)	(186,869) (3,888) (84,284) (559,659)	20,495	(4,586,057) (181,923) (736,483) (13,868,950)
Total accumulated depreciation	(18,559,208)	(834,700)	20,495	(19,373,413)
Total capital assets, depreciable, net	15,024,324	(713,388)		14,310,936
Operating capital assets, net	15,345,568	(419,310)		14,926,258
Courthouse fund: Capital assets, non-depreciable: Construction in process	83,648	<u>-</u>	(83,648)	
Capital assets, depreciable: Buildings Equipment Infrastructure	2,633,460 610,216 4,367,026	108,648 5,769	- - -	2,633,460 718,864 4,372,795
Total capital assets, depreciable	7,610,702	114,417		7,725,119
Accumulated depreciation for: Buildings Equipment Infrastructure	(1,804,580) (179,198) (2,380,221)	- - (298,519)	- - -	(1,804,580) (179,198) (2,678,740)
Total accumulated depreciation	(4,363,999)	(298,519)		(4,662,518)
Courthouse Fund capital assets, net	3,330,351	(184,102)	(83,648)	3,062,601

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 4. Capital Assets (Continued)

	Balance June 30, 2020	Increases	Decreases	Balance June 30, 2021
Church Road System Fund:		<u>Increases</u>	Decreases	2021
Capital assets, depreciable:				
Buildings	\$ 1,025,547	\$ -	\$ -	\$ 1,025,547
Equipment	10,000	-	-	10,000
Infrastructure	<u>3,965,457</u>	8,197		3,973,654
Total capital assets, depreciable	5,001,004	8,197	<u>-</u>	5,009,201
Accumulated depreciation for:				
Buildings	(429,433)	(21,266)	-	(450,699)
Equipment	(5,833)	(1,000)	-	(6,833)
Infrastructure	(2,186,060)	(121,298)		(2,307,358)
Total accumulated depreciation	(2,621,326)	(143,564)	<del>_</del>	(2,764,890)
Church Road System Fund capital				
assets, net	2,379,678	(135,367)	<del>_</del>	2,244,311
	\$ 21,055,597	<u>\$ (738,779)</u>	\$ (83,648)	\$ 20,233,170

Construction in process consists of the following:

	Incurred through June 30, 2021	Committed at June 30, 2021	
Race Track Tank Painting Project	\$ 294,078	<u>\$ 451,213</u>	

#### 5. Advance Refunding

On August 1, 2012, the Authority issued \$2.64 million in Revenue Bonds with a coupon rate ranging between 2.1 and 2.7 percent to advance refund \$3.055 million of outstanding bonds with an interest rate of 5.8 percent. The \$2,584,505 in net proceeds (after a bond discount of \$7,491 and payment of \$48,004 in underwriting fees and other issuance costs), along with \$546,575 in existing reserves, was used to purchase U.S. government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the bonds. These bonds were discharged in September 2012.

The advance refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$76,080. This difference, reported in the accompanying financial statements as a deferred amount on bond refunding, is being charged to the Authority's operations through the year 2025 using the effective-interest method. The balance remaining at June 30, 2021, was \$8,745. The Authority completed the advance refunding to reduce its total debt service payments over the next 12 years by approximately \$1.3 million and to obtain an economic gain (difference between the present values of the old and new debt service payments) of approximately \$1 million.

### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

# 6. Bonds Payable

Bonds payable consist of the following:

<b>Description</b>		Original Amount	Amount Outstanding June 30, 2021
Series 2016A - Main System Bonds:			
\$3,486,000 due in annual installments ranging from \$186,000 to \$257,000, through 2032, bearing a 2.27% interest. The revenues of the Authority's Water and Sewer System, exclusive of the Courthouse and Church Road System Funds, are pledged to pay the principal and interest of the bonds. No debt service reserve is required.	\$	3,486,000	\$ 2,519,000
Series 2012 Water System Revenue Refunding Bond:			
\$2,640,000 due in annual installments ranging from \$195,000 to \$240,000, through 2025, with an interest rate ranging between 2.7% and 2.1%. The revenues of the Authority's Church Road System Fund are pledged to pay the principal and interest of the bond. No debt service reserve is required.		2,640,000	935,000
Total bonds payable			\$ 3,454,000
Bonds payable, current Bonds payable, noncurrent			\$ 429,000 3,025,000
			\$ 3,454,000
Activity in the bonds payable and related accounts for fiscal year 202	21 follo	ows:	
Balance June 30,  2020 Issued Retire	ed	Balance June 30, 2021	Amount Due Within One <u>Year</u>
Total bonds outstanding <u>\$ 4,072,000</u> <u>\$ - <u>\$ 618</u></u>	3,000	\$ 3,454,000	<u>\$ 429,000</u>

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 6. Bonds Payable (Continued)

Future principal and interest obligations related to bond indebtedness are as follows:

Year EndingJune 30,	<u>Principal</u>	Interest	Total
2022	\$ 429,000	\$ 77,095	\$ 506,095
2023	444,000	66,881	510,881
2024	448,000	56,162	504,162
2025	458,000	44,971	502,971
2026	223,000	36,736	259,763
2027 - 2031	1,195,000	104,988	1,299,988
2032	257,000	2,917	259,917
	\$ 3,454,000	\$ 389,777	\$ 3,843,777

#### 7. Restricted Net Position

Restricted net position represents the portion of total net position held for capital projects.

#### 8. Defined Benefit Pension Plan

The Authority contributes to the Virginia Retirement System (VRS), an agent, multiple-employer defined benefit pension plan administered by the VRS.

#### Plan description

All full-time, salaried permanent employees of the Authority are automatically covered by VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior public service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave and previously refunded service.

The System administers three different benefit structures for covered employees - Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at

- https://www.varetire.org/members/benefits/defined-benefit/plan1.asp,
- <a href="https://www.varetire.org/members/benefits/defined-benefit/plan2.asp">https://www.varetire.org/members/benefits/defined-benefit/plan2.asp</a>,
- <a href="https://www.varetirement.org/hybrid.html">https://www.varetirement.org/hybrid.html</a>.

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 8. Defined Benefit Pension Plan (Continued)

#### Employees covered by benefit terms

As of the June 30, 2019, actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Number
Inactive members or their beneficiaries currently receiving benefits	7
Inactive members:	
Vested	1
Non-vested	6
Active elsewhere in VRS	4
Total inactive members	11
Active members	10
	28

#### Contributions

The contributions requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Authority's contractually required contribution rate for the year ended June 30, 2021, was 4.26% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Authority were \$21,617 for the year ended June 30, 2021.

#### Net pension liability

The net pension liability is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For political subdivisions, the net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2019, rolled forward to the measurement date of June 30, 2020.

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 8. Defined Benefit Pension Plan (Continued)

#### Actuarial assumptions

The total pension liability for General Employees in the Authority's Retirement Plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation 2.5%

Salary increases, including inflation 3.5% - 5.35%

Investment rate of return 6.75%, net of pension plan investment expenses,

including inflation\*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

Mortality rates: General employees - 15 to 20% of deaths are assumed to be service related. Public Safety Employees - 45% to 70% of deaths are assumed to be service related. Mortality is projected using the applicable RP-2014 Mortality Table Projected to 2020 with various setbacks or set forwards for both males and females.

The actuarial assumptions used in the June 30, 2019, valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study are as follows:

General Employees - Largest 10 - Non-Hazardous Duty and All Others (Non 10 Largest): Update mortality table; lowered retirement rates at older ages, changed final retirement from 70 to 75; adjusted withdrawal rates to better fit experience at each year age and service through 9 years of service; lowered disability rates, no change to salary scale, increased rate of line of duty disability from 14% to 20% (Largest 10) or 15% (All Others), and decreased discount rate from 7.00% to 6.75%.

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 8. Defined Benefit Pension Plan (Continued)

#### Long-term expected rate of return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target <u>Allocation</u>	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
	100.00%		4.64%
	Inflation		2.50%
*Expected aritl	hmetic nominal return		7.14%

<sup>\*</sup> The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations, provide a median return of 6.81%.

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 8. Defined Benefit Pension Plan (Continued)

#### Discount rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2020, the alternate rate was the employer contribution rate used in FY2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017, actuarial valuations, whichever was greater. From July 1, 2020 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the Long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### Changes in net pension liability (asset)

	Total Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a)-(b)
Balances at June 30, 2019	\$ 2,363,430	\$ 2,492,981	\$ (129,55 <u>1</u> )
Changes for the year:			
Service cost	58,261	-	58,261
Interest	158,008	-	158,008
Changes of assumptions	-	-	-
Difference between expected and			
actual experience	51,977	-	51,977
Contributions, employer	-	11,926	(11,926)
Contributions, employee	-	24,078	(24,078)
Net investment income	-	47,735	(47,735)
Benefit payments, including refunds of			
employee contributions	(45,150)	(45,150)	-
Administrative expense	-	(1,604)	1,604
Other changes	<del>_</del>	(57)	57
Net changes	223,096	36,928	186,168
Balances at June 30, 2020	\$ 2,586,526	\$ 2,529,909	<u>\$ 56,617</u>

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 8. Defined Benefit Pension Plan (Continued)

#### Sensitivity of the net pension liability (asset) to changes in the discount rate

The following represents the net pension liability calculated using the stated discount rate of 6.75%, as well as what the net position liability would be if it were calculated using a stated discount rate that is one-percentage-point lower (5.75%) or one-percentage-point higher (7.75%) than the current rate:

	Current Discount		
	1% Decrease 5.75%	Rate 6.75%	1% Increase 7.75%
Authority's net pension liability (asset)	<u>\$ 378,198</u>	<u>\$ 56,617</u>	<u>\$ (215,024)</u>

#### Pension expense and deferred outflows of resources and deferred inflows of resources related to pensions

For the year ending June 30, 2021, the Authority recognized pension expense of \$101,079. At June 30, 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Ou	eferred tflows of esources	Defe Inflo Reso	ws of
Differences between expected and actual experience Changes of assumptions Employer contributions made subsequent to measurement date	\$	30,634 12,890 21,617	\$	- - -
Net difference between projected and actual earnings on plan investments		76,010		
	\$	141,151	\$	

The \$21,617 reported as deferred outflows of resources related to pensions resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction (increase) to the Net Pension Liability (Asset) in the fiscal year ending June 30, 2022. Other amounts reported as deferred inflows and outflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending	Increase (Reduction <u>Pension Ex</u> t	) to
2022	\$ 39,	280
2023	30,	972
2024	25,	247
2025	24,	035

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 8. Defined Benefit Pension Plan (Continued)

#### Pension plan data

Information about the VRS Political Subdivision Retirement Plans is also available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### 9. Other Post-Employment Benefits

In addition to their participation in the pension plans offered through the Virginia Retirement System (VRS), the Authority also participates in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

#### Group life insurance program

All full-time teachers and employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

Specific information for the GLI is available at <a href="https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp">https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp</a>.

#### Contributions

The contribution requirements for the GLI Program are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia General Assembly. The total rate for the GLI Program was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% x 60%) and the employer component was 0.54% (1.34% x 40%). Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2021, was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contribution to the GLI Program from the entity were \$2,740 for the year ended June 30, 2021.

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 9. Other Post-Employment Benefits (Continued)

GLI OPEB liabilities, GLI OPEB expense and deferred outflows of resources and deferred inflows of resources related to the GLI program OPEB

At June 30, 2021, the Authority reported a liability of \$40,219 for its proportionate share of the Net GLI OPEB liability. The Net GLI OPEB liability was measured as of June 30, 2020, and the total GLI OPEB liability used to calculate the Net GLI OPEB liability was determined by an actuarial valuation performed as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The covered employer's proportion of the net GLI OPEB liability was based on the Authority's actuarially determined employer contributions to the GLI program for the year ended June 30, 2020, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2020, the Authority's proportion was 0.00241% as compared to 0.00276% at June 30, 2019.

For the year ended June 30, 2021, the Authority recognized GLI OPEB expense of \$472. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to GLI OPEB from the following sources:

		Deferred Outflows of <u>Resources</u>		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	2,580	\$	361	
Changes of assumptions		2,011		840	
Employer contributions made subsequent to measurement date		2,740		-	
Changes in proportionate share		-		5,550	
Net difference between projected and actual earnings on plan					
investments		1,208		<u> </u>	
	\$	8,539	\$	6,751	

\$2,740 reported as deferred outflows of resources related to the GLI OPEB resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction to the net OPEB liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred inflows and outflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future periods as follows:

Increase (Reduction) to <u>OPEB Expense</u>
\$ (456)
(115)
196
210
(615)
(172)

#### NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 9. Other Post-Employment Benefits (Continued)

#### Actuarial assumptions

The total GLI OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020:

Inflation	2.50%
Salary increases, including inflation:	
General state employees	3.50 - 5.35%
Teachers	3.50 - 5.95%
SPORS employees	3.50 - 4.75%
VaLORS employees	3.50 - 4.75%
JRS employees	4.50%
Locality - general employees	3.50 - 5.35%
Locality - hazardous duty employees	3.50 - 4.75%
Investment rate of return, net of expenses, including inflation*	6.75%

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment rate for GASB purposes of slightly more than the assumed percent above. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be the percent noted above to simplify preparation of OPEB liabilities.

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note 8.

#### Net GLI OPEB liability

The net OPEB liability (NOL) for the GLI Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2020, NOL amounts for the GLI Program is as follows (amounts expressed in thousands):

Total GLI OPEB Liability Plan Fiduciary Net Position	\$ 3,523,937 1,855,102
Employers' Net GLI OPEB Liability	\$ 1,668,835
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	52.64%

The total GLI OPEB liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 9. Other Post-Employment Benefits (Continued)

#### Long-term expected rate of return

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
	100.00%		4.64%
	Inflation		2.50%
*Expected arithmetical arithmet	metic nominal return		7.14%

<sup>\*</sup> The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 19, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the fiscal year 2020 actuarial valuations provide a median return of 6.81%.

#### Discount rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2020, the rate contributed by the employer for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2020 on, employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 9. Other Post-Employment Benefits (Continued)

Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

Sensitivity of the Authority's proportionate share of the net GLI OPEB liability to changes in the discount rate

The following presents the Authority's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the Authority's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Current Discount					
Authority's proportionate share of the GLI program net OPEB liability	1% Decrease		Rate 6.75%		1% Increase 7.75%	
	<u>\$</u>	52,871	\$	40,219	\$	29,944

#### GLI program fiduciary net position

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2020 Comprehensive Annual Financial Report (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### 10. Purchase Agreements and Other Commitments

The County of Dinwiddie has a contract with the Appomattox River Water Authority (ARWA) for the purchase of an adequate supply of filtered water for the inhabitants of Dinwiddie County. That amount is then, by agreement, billed to the Authority. Water purchases for resale under this agreement for the year ended June 30, 2021, were \$465,730. ARWA is in the initial stages of an approximately \$90,000,000 improvement which will be financed through the issuance of bonds. The County of Dinwiddie will be responsible for 6.75% of the debt service costs, which are expected to be passed on to the Authority.

The Authority has an agreement with the Town of McKenney for the supply of water and sewage disposal for customers of the Authority located around the Town. This agreement is automatically renewed annually unless either party gives notice of termination. For the year ended June 30, 2021, water purchases for resale were \$7,786, and sewage disposal charges totaled \$6,728.

The Authority and Dinwiddie County along with the City of Petersburg, the City of Colonial Heights, Chesterfield County, and Prince George County are the members of the South Central Wastewater Authority (SCWWA). The SCWWA is a regional authority created to own and operate the existing 20 million gallon wastewater treatment facility located in the City of Petersburg. This agreement is in effect until the SCWWA's RLF Bond, the City of Petersburg's debt and any other SCWWA bonds have been paid or are deemed no longer outstanding and, all incorporating subdivisions have unanimously agreed to such termination.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 10. Purchase Agreements and Other Commitments (Continued)

The agreement with SCWWA for wastewater conveyance expires July 2036. Sewage disposal charges were \$820,124 for the year ended June 30, 2021. This amount is subject to final adjustment, which is not known until the following fiscal year; therefore, the final adjustment is not reflected in these financial statements. However, the impact is not expected to be significant. The Authority's cost of \$7,389,111 for ten percent of sewer treatment capacity and the connection fee to SCWWA are being amortized over forty years. SCWWA is in the initial stages of a nutrient improvements project expected to cost \$112,000,000. Thus far, SCWWA has secured grant funding of \$82,000,000 to partially finance this project. The remainder is expected to be financed through the issuance of bonds. Dinwiddie County will be responsible for 10% of the debt service costs.

#### 11. Related Parties

The Authority's relationship with SCWWA is discussed at Note 10. The Authority has also entered into several support agreements with Dinwiddie County related to the Courthouse and Church Road systems. Payments received from the County pursuant to these agreements are included in Contributions from County on the Statement of Revenues, Expenses and Changes in Net Position.

#### 12. Leases

The Authority entered into a communications site lease agreement with a wireless communications services company for the use of land owned by the Authority. The lease, beginning in October 2006, is for a five year period with five optional renewal periods of five year terms. The base rent of \$1,500 increases by 3% each year. For the year ended June 30, 2021, lease revenue to the Authority was \$27,028, with the current renewal period expiring in September 2021.

Minimum future lease revenue for the year ending June 30, 2022 is \$6,807.

During 2021, the Authority entered into a communications site lease agreement with a wireless communications services company for the use of land owned by the Authority. The lease, beginning in September 2020, is for a five year period with three optional renewal periods of five year terms. The base rent of \$200 increases by 3% each year. For the year ended June 30, 2021, lease revenue to the Authority was \$2,000, with the current renewal period expiring in August 2025.

Minimum future lease revenue is as follows:

Year Ending June 30,	
2022	\$ 2,460
2023	2,534
2024	2,610
2025	2,688
2026	450
	<u>\$ 10,742</u>

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2021

#### 13. COVID-19 Uncertainty

The COVID-19 Outbreak continues to disrupt supply chains and affecting production and sales across a range of industries. While the disruption is currently expected to be temporary, there is considerable uncertainty around the lingering impacts of the pandemic. Therefore, the Authority expects this matter to impact future operating results. However, the related financial impact and duration cannot be reasonably determined at this time.

#### 14. New Accounting Standards

The Governmental Accounting Standards Board (GASB) has issued the following Statements which are not yet effective. The effective dates below are updated based on Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance* due to the COVID-19 pandemic.

In June 2017, The GASB issued Statement No. 87, *Leases*. This Statement establishes standards of accounting and financial reporting for leases by lessees and lessors. The requirements of this Statement are effective for fiscal years beginning after June 15, 2021.

In January 2020, the GASB issued Statement No. 92, *Omnibus*. This Statement enhances comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing practice issues that that have been identified during implementation and application of certain GASB Statements. Certain requirements of this Statement are effective immediately and others for reporting periods beginning after June 15, 2021.

Management has not determined the effects these new GASB Statements may have on prospective financial statements.



# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

	PLAN YEAR						
	2020	2019	2018	2017	2016	2015	2014
TOTAL PENSION LIABILITY Service cost Interest Changes of assumptions Differences between expected and actual experience Benefit payments, including refunds of employee contributions	\$ 58,261 158,008 - 51,977 (45,150)	\$ 66,235 146,915 68,939 4,649 (44,186)	\$ 61,857 135,261 - 4,527 (26,148)	\$ 64,942 130,860 (28,942) (77,997) (25,823)	\$ 61,551 126,276 - (93,322) (32,217)	\$ 63,717 117,114 - 6,145 (79,952)	\$ 57,001 110,002 - (50,876)
Net change in total pension liability:	223,096	242,552	175,497	63,040	62,288	107,024	116,127
Total pension liability, beginning	2,363,430	2,120,878	1,945,381	1,882,341	1,820,053	1,713,029	1,596,902
Total pension liability, ending (a)	\$ 2,586,526	\$ 2,363,430	\$ 2,120,878	\$ 1,945,381	\$ 1,882,341	\$ 1,820,053	\$ 1,713,029
PLAN FIDUCIARY NET POSITION Contributions, employer Contributions, employee Net investment income Benefit payments Administrative expenses Other changes	\$ 11,926 24,078 47,735 (45,150) (1,604) (57) 36,928	\$ 13,802 26,642 157,608 (44,186) (1,521) (100) 152,245	\$ 34,268 27,240 160,569 (26,148) (1,331) (145)	\$ 34,106 26,279 233,304 (25,823) (1,288) (210) 266,368	\$ 44,072 25,387 33,384 (32,217) (1,096) (14) 69,516	\$ 42,791 24,649 79,789 (79,952) (1,090) (18)	\$ 50,135 25,321 237,097 (50,876) (1,244) 12 260,445
Net change in plan fiduciary net position  Plan fiduciary net position, beginning	2,492,981	2,340,736	194,453 2,146,283	1,879,915	1,810,399	1,744,230	1,483,785
Plan fiduciary net position, ending (b)	\$ 2,529,909	\$ 2,492,981	\$ 2,340,736	\$ 2,146,283	\$ 1,879,915	\$ 1,810,399	\$ 1,744,230
Authority's net pension liability (asset), ending (a) - (b)	\$ 56,617	\$ (129,551)	\$ (219,858)	\$ (200,902)	\$ 2,426	\$ 9,654	\$ (31,201)
Plan fiduciary net position as a percentage of the total pension liability	97.8%	105.5%	110.4%	110.3%	99.9%	99.5%	101.8%
Covered payroll*	\$ 496,419	\$ 540,347	\$ 544,800	\$ 525,576	\$ 507,747	\$ 492,984	\$ 552,723
Net pension liability (asset) as a percentage of covered payroll	11.4%	-24.0%	-40.4%	-38.2%	0.5%	2.0%	-5.6%

#### Notes:

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year i.e., plan year 2014 information was presented in the entity's fiscal year 2015 financial report.

This schedule is intended to show information for 10 years. Since fiscal year 2015 (plan year 2014) was the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER'S SHARE OF NET GLI OPEB LIABILITY

Fiscal Year Ended June 30,*	2021 2020		 2019	2018		
Employer's proportion of the net OPEB liability		0.00241%	0.00276%	0.00286%		0.00285%
Employer's proportionate share of the net OPEB liability	\$	40,219	\$ 44,913	\$ 43,000	\$	43,000
Employer's covered payroll	\$	496,419	\$ 540,347	\$ 544,800	\$	525,576
Employer's proportionate share of the net OPEB liability as a percentage of its covered payroll		8.10%	8.31%	7.89%		8.18%
Plan fiduciary net position as a percentage of the total OPEB liability		52.64%	52.00%	51.22%		48.86%

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULES OF EMPLOYER CONTRIBUTIONS

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION

Fiscal year Ended June 30,	re	tractually equired tribution	in r the a det	tributions elation to actuarially ermined tribution	on to arially Contribution ined deficiency		•	nployer's covered payroll	Contributions as a percentage of covered payroll
2021	\$	21,617	\$	21,617	\$	-	\$	507,443	4.26%
2020	\$	13,254	\$	13,254	\$	-	\$	496,419	2.67%
2019	\$	14,427	\$	14,427	\$	-	\$	540,347	2.67%
2018	\$	34,272	\$	34,272	\$	-	\$	544,800	6.29%
2017	\$	33,059	\$	33,059	\$	-	\$	525,576	6.29%
2016	\$	44,072	\$	44,072	\$	-	\$	507,747	8.68%
2015	\$	42,791	\$	42,791	\$	-	\$	492,984	8.68%

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS - OPEB

Fiscal year Ended June 30,	ed require		d required required			defi	ribution iciency xcess)	•	nployer's covered payroll	Contributions as a percentage of covered payroll	
2021	\$	2,740	\$	2,740	\$	_	\$	507,443	0.54%		
2020	\$	2,581	\$	2,581	\$	-	\$	496,419	0.52%		
2019	\$	2,810	\$	2,810	\$	-	\$	540,347	0.52%		
2018	\$	2,833	\$	2,833	\$	-	\$	544,800	0.52%		
2017	\$	2,733	\$	2,733	\$	-	\$	525,576	0.52%		

Note: Information in this schedule is presented for the year in which information is available. Information will be added each year until a full 10-year trend is presented.

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2021

#### 1. Changes of Benefit Terms, Pension

There have been no actuarially material changes to the Virginia Retirement System (System) benefit provisions since the prior actuarial valuation.

#### 2. Changes of Benefit Terms, OPEB

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### 3. Changes of Assumptions

The actuarial assumptions used in the June 30, 2019, valuation were based on the results of an actuarial experience study for the period from July 1, 2012, through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### Largest 10 - Non-Hazardous Duty:

- Update mortality table to RP-2014 projected to 2020
- Lowered rates at older ages and extended final retirement age from 70 to 75
- Update withdrawal rates to better fit experience at each age and service through 9 years of service
- Lowered rates of disability retirement
- No changes to salary rates
- Increased Line of Duty Disability rates from 14% to 20%
- Decrease discount rate from 7.00% to 6.75%

### Largest 10 - Hazardous Duty/Public Safety Employees:

- Update mortality table to RP-2014 projected to 2020
- Lowered rates of retirement at older ages
- Update withdrawal rates to better fit experience
- Increased disability rates
- No changes to salary rates
- Increased Line of Duty disability rates from 60% to 70%
- Decreased discount rate from 7.00% to 6.75%

#### All Others (Non 10 Largest) - Non-Hazardous Duty:

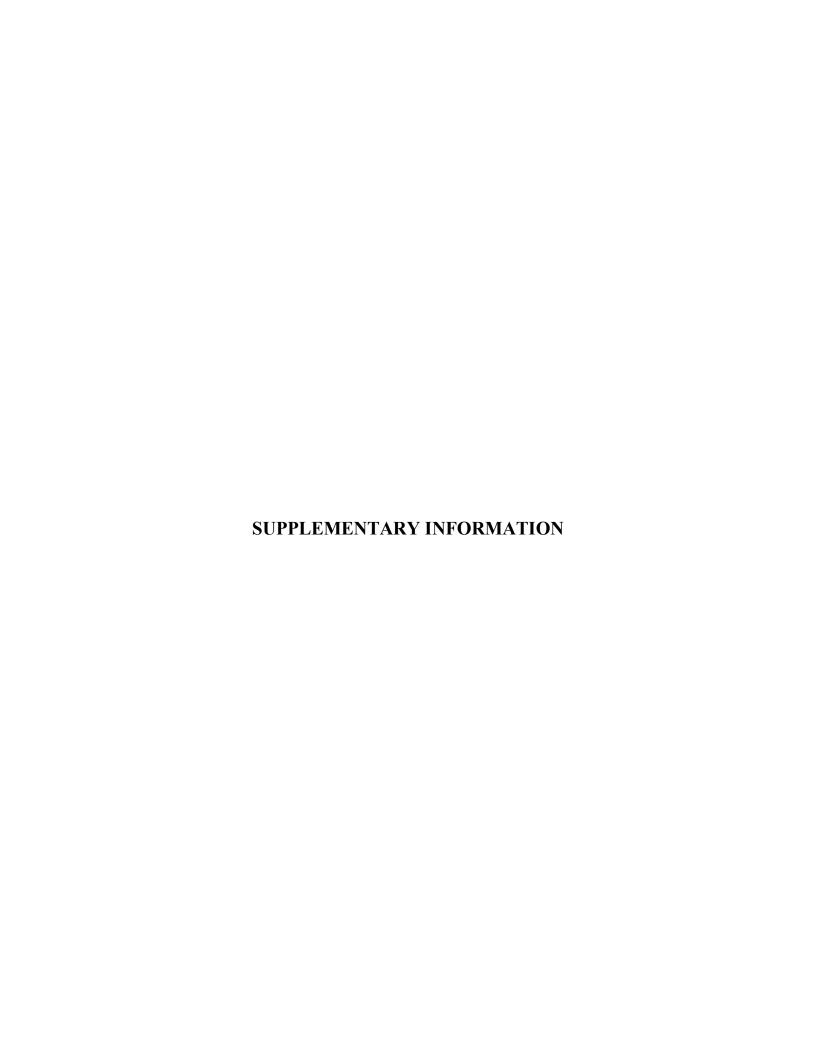
- Update mortality table to RP-2014 projected to 2020
- Lowered rates of retirement at older ages and changed final retirement from 70 to 75
- Update withdrawal rates to better fit experience at each age and service through 9 years of service
- Lowered disability rates
- No changes to salary rates
- Increased Line of Duty disability rate from 14% to 15%
- Decreased discount rate from 7.00% to 6.75%

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2021

## 3. Changes of Assumptions (Continued)

All Others (Non 10 Largest) - Hazardous Duty/Public Safety Employees:

- Update mortality table to RP-2014 projected to 2020
- Increased retirement rate at age 50 and lowered rates at older ages
- Update withdrawal rates to better fit experience at each age and service through 9 years of service
- Update disability rates to better fit experience
- No changes to salary rates
- Lowered Line of Duty rate from 60% to 45%
- Decreased discount rate from 7.00% to 6.75%



# COMBINING STATEMENT OF NET POSITION June 30, 2021

	Operating Fund	Courthouse Fund	Church Road System Fund	Total
ASSETS CURRENT ASSETS				
Cash and cash equivalents Accounts receivable, net Due from County Due (to) from other funds	\$ 804,936 541,245 79,531	\$ 271,334 6,788 - 6,682	\$ 225,202 121,491 28,557 100,185	\$ 1,301,472 669,524 108,088
Total current assets	(106,867) 1,318,845	284,804	475,435	2,079,084
RESTRICTED ASSETS	1,6 10,0 10			
Cash and cash equivalents	267,515			267,515
CAPITAL ASSETS, NET	14,926,258	3,062,601	2,244,311	20,233,170
OTHER ASSETS Cash and cash equivalents, rate stabilization fund	641,545	-	-	641,545
Cash and cash equivalents, board designated	3,296,539	363,562	1,022,082	4,682,183
Total other assets	3,938,084	363,562	1,022,082	5,323,728
Total assets	20,450,702	3,710,967	3,741,828	27,903,497
DEFERRED OUTFLOWS OF RESOUR	CES			
Deferred amount on bond refundings Pension deferrals OPEB deferrals	127,676 7,723	13,072 791	8,745 403 25	8,745 141,151 8,539
Total deferred outflows of resources	135,399	13,863	9,173	158,435
	\$ 20,586,101	\$ 3,724,830	\$ 3,751,001	\$ 28,061,932

# COMBINING STATEMENT OF NET POSITION June 30, 2021

(Continued)

	Operating Fund	Courthouse Fund	Church Road System Fund	Total	
LIABILITIES					
CURRENT LIABILITIES					
Accounts payable and accrued expenses	\$ 366,509	\$ 9,373	\$ 58,796	\$ 434,678	
Accrued interest payable	4,765	-	5,936	10,701	
Bonds payable, current portion	204,000		225,000	429,000	
Unearned connection fees	10,380			10,380	
Total current liabilities	585,654	9,373	289,732	884,759	
CURRENT LIABILITIES PAYABLE					
FROM RESTRICTED ASSETS					
Customer deposits	191,934	725	-	192,659	
LONG-TERM LIABILITIES					
Net pension liability	51,212	5,243	162	56,617	
Net OPEB liability	36,379	3,725	115	40,219	
Bonds payable, less current portion	2,315,000		710,000	3,025,000	
Total liabilities	3,180,179	19,066	1,000,009	4,199,254	
Total Intollities	3,100,177	17,000	1,000,007	1,177,231	
DEFERRED INFLOWS OF RESOURCE	ES				
OPEB deferrals	6,105	625	21	6,751	
NET POSITION					
Net investment in capital assets	12,192,103	3,062,601	1,318,056	16,572,760	
Restricted, capital projects	75,581	-	-	75,581	
Unrestricted	5,132,133	642,538	1,432,915	7,207,586	
Total net position	17,399,817	3,705,139	2,750,971	23,855,927	
	\$ 20,586,101	\$ 3,724,830	\$ 3,751,001	\$ 28,061,932	
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# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION Year Ended June 30, 2021

	Operating Fund	Courthouse Fund	Church Road System Fund	Total
OPERATING REVENUES				
Operating revenues:				
Sewer charges	\$ 1,708,350	\$ 28,812	\$ -	\$ 1,737,162
Sale of water	1,181,470	-	598,781	1,780,251
County use and operation fees	-	252,903	-	252,903
Penalty and service charges	33,775	-	-	33,775
Fire hydrant rental	1,199	-	-	1,199
Miscellaneous	64,317	1,288		65,605
Total operating revenues	2,989,111	283,003	598,781	3,870,895
OPERATING EXPENSES				
Water, source of supply	321,424	-	163,833	485,257
Water, pumping	22,866	-	14,151	37,017
Water, transmission and distribution	112,240	-	750	112,990
Sewage, pumping	144,289	20,653	-	164,942
Sewage, treatment	1,016,565	44,309	-	1,060,874
Sewage, transmission and				
distribution	126,472	5,695	-	132,167
Maintenance shop	99,840	45,905	-	145,745
Customer accounts	364,905	857	991	366,753
Administrative	638,406	77,034	18,621	734,061
Total operating expenses,				
other than depreciation	2,847,007	194,453	198,346	3,239,806
Operating income before depreciation	142,104	88,550	400,435	631,089
DEPRECIATION	(647,831)	(298,519)	(143,564)	(1,089,914)
Operating income (loss)	(505,727)	(209,969)	256,871	(458,825)
NONOPERATING REVENUES (EXPENSES)				
Interest earned	7,415	622	1,570	9,607
Contributions from the County	-	200,594	-	200,594
Service and connection fees	165,656	7,820	-	173,476
Interest expense	(60,208)	(649)	(29,558)	(90,415)
Total nonoperating revenues (expenses)	112,863	208,387	(27,988)	293,262
Income before transfers	(392,864)	(1,582)	228,883	(165,563)

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION Year Ended June 30, 2021

(Continued)

	Operating Fund	Courthouse Fund	Church Road System Fund	Total
TRANSFERS	\$ 37,14	6 \$ -	\$ (37,146)	\$ -
Change in net position	(355,71	8) (1,582)	191,737	(165,563)
Net position, beginning of year	17,755,53	5 3,706,721	2,559,234	24,021,490
Net position, end of year	\$ 17,399,81	7 \$ 3,705,139	\$ 2,750,971	\$ 23,855,927

# COMBINING STATEMENT OF CASH FLOWS Year Ended June 30, 2021

	Operating Fund	Courthouse Fund	Church Road System Fund	Total
OPERATING ACTIVITIES				
Cash receipts from customers	\$ 2,844,408	\$ 292,284	\$ 594,193	\$ 3,730,885
Cash receipts from other income	64,317	1,288	-	65,605
Cash payments to employees for services	(514,106)	(52,569)	(1,641)	(568,316)
Cash payments for water related services				
and supplies	(396,210)	-	(158,489)	(554,699)
Cash payments for sewage related				
services and supplies	(1,013,565)	(66,636)	-	(1,080,201)
Cash payments for shop maintenance expenses	(63,337)	(29,830)	-	(93,167)
Cash payments for customer accounts expenses	(176,206)	(177)	(243)	(176,626)
Cash payments for administrative expenses	(403,660)	(39,631)	(18,216)	(461,507)
Net cash provided by operating activities	341,641	104,729	415,604	861,974
NONCAPITAL FINANCING ACTIVITIES				
Service and connection fees	163,456	7,823		171,279
CAPITAL AND RELATED FINANCING ACT	IVITIES			
Acquisition and construction of capital assets	(200,235)	(30,769)	(8,197)	(239,201)
County contributions	(=00,=00)	200,594	-	200,594
Interest paid	(60,586)	(1,297)	(26,122)	(88,005)
Principal retired	(200,000)	(198,000)	(220,000)	(618,000)
Net cash used by capital and related				
financing activities	(460,821)	(29,472)	(254,319)	(744,612)
<u> </u>				
INVESTING ACTIVITIES Transfers (to) from other funds	37,146		(27.146)	
Interest received	7,415	622	(37,146) 1,570	9,607
Net cash provided (used) by	7,413	022	1,570	9,007
investing activities	44,561	622	(35,576)	9,607
Net increase (decrease) in cash and				
cash equivalents	88,837	83,702	125,709	298,248
		03,702	123,707	
CASH AND CASH EQUIVALENTS	4.021.666	551 104	1 101 555	6.504.465
Beginning of year	4,921,698	551,194	1,121,575	6,594,467
End of year	\$ 5,010,535	\$ 634,896	\$ 1,247,284	\$ 6,892,715

# COMBINING STATEMENT OF CASH FLOWS Year Ended June 30, 2021

(Continued)

	0	perating Fund	Co	ourthouse Fund		urch Road stem Fund		Total
RECONCILIATION OF CASH TO THE STATEMENTS OF NET POSITION								
Cash and cash equivalents, current assets Cash and cash equivalents, restricted assets Cash and cash equivalents, rate	\$	804,936 267,515	\$	271,334	\$	225,202	\$	1,301,472 267,515
stabilization fund		641,545		_		_		641,545
Cash and cash equivalents, board designated		3,296,539		363,562		1,022,082		4,682,183
	\$	5,010,535	\$	634,896	\$	1,247,284	\$	6,892,715
RECONCILIATION OF OPERATING INCO (LOSS) TO NET CASH PROVIDED BY	ME							
OPERATING ACTIVITIES	ф	(505.727)	Ф	(200,000)	Ф	256 071	Φ	(450.025)
Operating income (loss) Adjustments to reconcile to net cash	\$	(505,727)	\$	(209,969)	\$	256,871	\$	(458,825)
provided by operating activities:  Depreciation		647,831		298,519		143,564		1,089,914
Amortization		186,869		290,319		143,304		186,869
Change in current assets and liabilities:		100,007		_		_		100,007
Accounts receivable, net		(76,252)		10,569		(4,588)		(70,271)
Due from County		28,815		-		8,589		37,404
Accounts payable and accrued expenses		(6,790)		(1,474)		10,763		2,499
Change in customer deposits  Net pension asset/liability  and related deferred inflows/outflows		(4,134)		-		_		(4,134)
of resources Net OPEB liability and related deferred inflows/outflows		72,368		7,219		1,204		80,791
of resources		(1,339)		(135)		(799)		(2.273)
Net cash provided by		(1,337)	_	(133)		(133)		(2,273)
operating activities	\$	341,641	\$	104,729	\$	415,604	\$	861,974
SUPPLEMENTAL DISCLOSURES Capital purchases accrued at year-end	\$	215,155	\$	-	\$		\$	215,155

## SCHEDULE OF OPERATING EXPENSES - OPERATING FUND Year Ended June 30, 2021

	Water Source of Supply	Water Pumping	Water Transmission and Distribution	Sewage Pumping	Sewage Treatment	Sewage Transmission and Distribution	Maintenance Shop	Customer Accounts	Administrative	Total
Cost of sewage treatment	\$ -	\$ -	\$ -	\$ -	\$ 829,696	\$ 36,387	\$ -	\$ -	\$ -	\$ 866,083
Salaries	_	4,454	39,195	44,328	-	30,420	36,503	188,699	175,742	519,341
Cost of purchased water	321,424	-	-	- 1,5 = 5	_		-	-		321,424
Payroll taxes and	- ,									- ,
fringe benefits	_	2,705	23,796	26,912	_	18,469	22,162	114,561	106,695	315,300
Professional services	_	· -	3,231	, -	_	´ -	, -	_	256,753	259,984
Amortization	_	-	-	_	186,869	_	-	_	· -	186,869
Repairs and maintenance	-	-	40,750	41,465	-	-	18,502	-	49,200	149,917
Supplies and tools	-	433	4,500	-	-	40,428	3,298	4,807	-	53,466
Utilities	_	15,274	768	27,874	-	768	-	-	8,685	53,369
Postage	-	-	-	-	-	-	-	28,564	192	28,756
Office expense	-	-	-	-	-	-	-	13,681	8,604	22,285
Vehicle expense	-	-	-	-	-	-	19,375	-	-	19,375
Insurance	-	-	-	-	-	-	-	-	19,309	19,309
Telephone	-	-	-	3,710	-	-	-	6,062	-	9,772
Payroll service	-	-	-	-	-	-	-	-	8,419	8,419
Dues and subscription	-	-	-	-	-	-	-	-	4,807	4,807
Uniform rental	-	-	-	-	-	-	-	4,724	-	4,724
COVID Relief Program								3,807		3,807
	\$ 321,424	\$ 22,866	\$ 112,240	\$ 144,289	\$1,016,565	\$ 126,472	\$ 99,840	\$ 364,905	\$ 638,406	\$ 2,847,007

# SCHEDULE OF OPERATING EXPENSES - COURTHOUSE FUND Year Ended June 30, 2021

#### Sewage **Transmission** Sewage Sewage Customer and Maintenance Distribution Administrative **Pumping Treatment** Shop Accounts **Total** Salaries \$ 3,310 \$ \$ 711 16,075 \$ 680 \$ 32,398 \$ 53,174 Utilities 6,186 20,944 27,130 Professional services 26,785 26,785 Repairs and maintenance 24,026 1,895 25,921 22 Supplies and tools 10,463 6,947 4,835 183 22,450 Payroll taxes and fringe benefits 694 149 3,371 142 6,797 11,153 Telephone 6,938 6,938 Insurance 6,436 6,436 Cost of sewage treatment 6,398 6,398 Office expense 13 4,631 4,618 Vehicle expense 3,437 3,437 44,309 5,695 45,905 857 77,034 20,653 \$ 194,453

# SCHEDULE OF OPERATING EXPENSES - CHURCH ROAD SYSTEM FUND Year Ended June 30, 2021

	Water Source of Supply		Water Pumping		Water Transmission and Distribution		Customer Accounts		Administrative		Total	
Cost of purchased water	\$	163,833	\$	-	\$	_	\$	-	\$	-	\$	163,833
Utilities		-		11,686		-		-		-		11,686
Professional services		_		-		-		-		8,505		8,505
Insurance		-		-		-		-		6,436		6,436
Office expense		_		-		-		-		3,680		3,680
Supplies and tools		-		1,284		750		-		-		2,034
Salaries		-		893		-		748		-		1,641
Payroll taxes and fringe benefits				288				243				531
	\$	163,833	\$	14,151	\$	750	\$	991	\$	18,621	\$	198,346





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors Dinwiddie County Water Authority Dinwiddie, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the accompanying financial statements of the business-type activities of Dinwiddie County Water Authority (the "Authority") as of and for the year ended June 30, 2021, and the related notes to the financial statements, and have issued our report thereon dated September 13, 2021.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be a material weakness and a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses, as Item 2021-001, to be a material weakness.

#### **Internal Control over Financial Reporting (Continued)**

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses, as Item 2021-002, to be a significant deficiency.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Dinwiddie County Water Authority's Response to Findings**

The Authority's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. The Authority's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards Company, S. L. P.

Newport News, Virginia September 13, 2021

## SUMMARY OF COMPLIANCE MATTERS June 30, 2021

As more fully described in the Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the Authority's compliance with certain provisions of the laws, regulations, contracts, and grants shown below.

## **STATE COMPLIANCE MATTERS**

## Code of Virginia

**Budget and Appropriation Laws** 

Cash and Investment Laws

Conflicts of Interest Act

Local Retirement Systems

**Debt Provisions** 

Procurement Laws

Uniform Disposition of Unclaimed Property Act

# SCHEDULE OF FINDINGS AND RESPONSES - FINANCIAL STATEMENTS June 30, 2021

#### Finding No. IC 2021-001 (Material Weakness)

Condition and Criteria As part of our audit, we noted an overall lack of segregation of duties over

cash receipts processing, payroll processing, bank reconciliations, manual

journal entries, and financial reporting and processing.

**Effect** Financial statements and related disclosures prepared on a GAAP basis may

be misstated by an amount that is material.

Cause Prior to the departure of the Executive Director on 12/31/2019, the Executive

Director provided a critical role in review and oversight over the financial reporting and transaction processing process. Since the departure of the Executive Director and hiring of an interim Executive Director, there has not been sufficient review and oversight of the processes to mitigate the lack of segregation of duties at the Authority caused by the small size of the

accounting staff.

**Recommendation** The Board of Directors should work with management to analyze the areas

where segregation of duties is not being achieved and design and implement

processes and procedures to mitigate such control deficiencies.

View of Management and Planned

and Planned Corrective Action Recommendations made by auditors will be implemented.

#### Finding No. IC 2021-002 (Significant Deficiency)

Condition and Criteria As part of our audit, we proposed multiple significant adjustments related to

pensions, other post-employment benefits, fixed assets, and accounts receivable. These are reviewed and approved by management; however, we believe that this review would only detect material misstatements, and that a misstatement that is more than inconsequential may not be prevented or

detected.

Effect Financial statements and related disclosures prepared on a GAAP basis may

be misstated by an amount that is more than inconsequential.

Cause Due to the small size of the Authority, there is a limited accounting staff, which

does not allow for the hiring of an accountant with the background needed to

prepare GAAP compliant financial statement level adjustments.

**Recommendation** Management will meet regularly with the auditors to keep up to date on

changes in GAAP and continue to review the draft GAAP financial statements

and related disclosures prior to issuance.

View of Management and Planned

Corrective Action

Recommendations made by auditors will be implemented.



# PLEDGED REVENUE COVERAGE Year Ended June 30, 2021

## SERIES 2012 WATER SYSTEM REVENUE REFUNDING BOND

Gross revenues	\$	600,351
Less: Operating expenses		(198,346)
Net revenues available for debt service (a)	\$	402,005
Debt service:		
Principal	\$	220,000
Interest		29,558
Total debt service (b)	\$	249,558
	Ψ	2.7,550
Debt service coverage (a) / (b)		161%