

**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES  
DBA ENCOMPASS COMMUNITY SUPPORTS**

**CULPEPER, VIRGINIA**

**FINANCIAL STATEMENTS AND  
SUPPLEMENTARY INFORMATION**

**YEAR ENDED  
JUNE 30, 2024**

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## Table of Contents

	<u>Page</u>
Board of Directors and Principal Management Team .....	1
Organization Chart .....	2
Independent Auditors' Report .....	3-6
Management's Discussion and Analysis .....	7-11
 <b><i>Basic Financial Statements:</i></b>	
Statement of Net Position .....	12
Statement of Revenues, Expenses and Changes in Net Position .....	13
Statement of Cash Flows .....	14
Statement of Fiduciary Net Position .....	15
Statement of Changes in Fiduciary Net Position .....	16
Notes to Financial Statements .....	17-42
 <b><i>Required Supplementary Information:</i></b>	
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios .....	43-44
Schedule of Employer Contributions - Pension Plan .....	45
Notes to Required Supplementary Information - Pension Plan .....	46
Schedule of Agency's Share of Net OPEB Liability - Group Life Insurance (GLI) Plan .....	47
Schedule of Employer Contributions - Group Life Insurance (GLI) Plan .....	48
Notes to Required Supplementary Information - Group Life Insurance (GLI) Plan .....	49
 <b><i>Other Supplementary Information:</i></b>	
<b><u>Combining Financial Statements:</u></b>	
Combining Statement of Net Position .....	50-51
Combining Statement of Revenues, Expenses and Changes in Net Position .....	52-53
Combining Statement of Cash Flows .....	54-55
 <b><u>Supplemental Schedules:</u></b>	
Supplemental Schedule of Status of DARS Funds .....	56
Supplemental Schedule of DARS Costs by Program Activity .....	57-58
Supplemental Schedule of Status of DARS Inventories .....	59
 <b><i>Other Information:</i></b>	
Legend of Expense Categories .....	60
 <b><i>Compliance:</i></b>	
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	61-62
Independent Auditors' Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance .....	63-65
Schedule of Expenditures of Federal Awards .....	66
Notes to Schedule of Expenditures of Federal Awards .....	67
Schedule of Findings and Questioned Costs .....	68
Summary Schedule of Prior Audit Findings .....	69

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**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES**  
**dba Emcompass Community Supports**  
**CULPEPER, VIRGINIA**

**Board of Directors**

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Janis Rieley, Chair

Chris Jenkins, Vice Chair

Valerie Ward, Secretary

Sarah Berry

Josephine Gilbert

Robin Breckenridge

Crystal Hale

Richard Brooking

Bradley Hales

Gail Crooks

Frances Krebsler

Kees Dutilh

Dr. Norman Reid

Robert Fuqua

Brittany Shankle

**Principal Management Team**

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Vacant

Executive Director

Sheryl Reinstrom

Associate Executive Director

Lauren Willis-Thomas

Senior Director of Finance & Administrative Services

Maureen Thomas

Senior Director of Human Resources

Ryan Banks

Senior Director of Behavioral Health Services

David Parks

Director of Information Technology

April Achter

Director of Communications and Public Relations

Sheri Sobkowiak

Director of Case Management Services

Tina Schilling

Director of Aging & Program Support Services

Andrea Coleman

Director of Intellectual & Developmental Disability Services

Kim Donohue

Director of Facilities Management & Housing Services

Donald Janes

Director of Quality Improvement

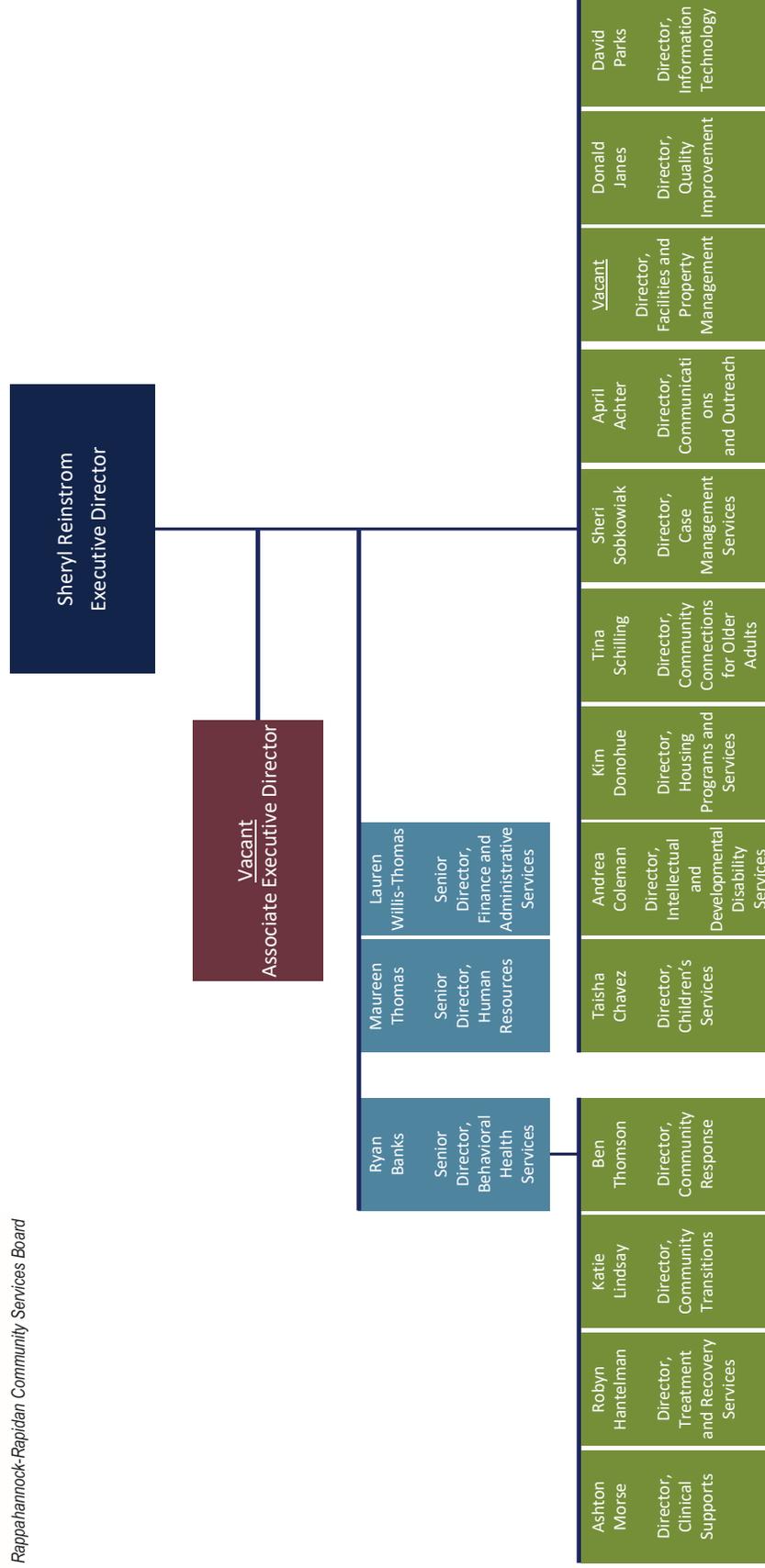
Taisha Chavez

Director of Children's Services

Ashton Morse

Director of Community Response Programs

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**Independent Auditors' Report**

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**To the Honorable Members of the Board of Directors  
Rappahannock Rapidan Community Services  
Culpeper, Virginia**

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the business-type activities and the aggregate remaining fund information of Rappahannock Rapidan Community Services as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Rappahannock Rapidan Community Services' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities and the aggregate remaining fund information of Rappahannock Rapidan Community Services, as of June 30, 2024, and the changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Rappahannock Rapidan Community Services, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Rappahannock Rapidan Community Services' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Authorities, Boards, and Commissions* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Authorities, Boards, and Commissions*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Rappahannock Rapidan Community Services' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Rappahannock Rapidan Community Services' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## ***Report on Summarized Comparative Information***

We have previously audited the Rappahannock Rapidan Community Services' 2023 financial statements, and expressed an unmodified audit opinion on those audited financial statements in the report dated November 7, 2023. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2023, is consistent, in all material respects, with the audited financial statements from which it has been derived.

## ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Rappahannock Rapidan Community Services' basic financial statements. The accompanying combining financial statements and supplemental schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining financial statements and supplemental schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the legend of expense categories but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 15, 2025, on our consideration of Rappahannock Rapidan Community Services' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Rappahannock Rapidan Community Services' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rappahannock Rapidan Community Services' internal control over financial reporting and compliance.

*Robinson, Farmer, Cox, Associates*

Charlottesville, Virginia  
March 15, 2025

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**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
Years Ended June 30, 2024 and 2023**

The following discussion and analysis of Rappahannock Rapidan Community Services' (the Agency) financial performance provides an overview of the Agency's financial activities for the fiscal years ended June 30, 2024 and 2023. Please read this information in conjunction with the Agency's financial statements.

**Overview of the Financial Statements**

The Agency presents three basic financial statements. These are: (1) Statement of Net Position; (2) Statement of Revenues, Expenses, and Changes in Net Position; and (3) Statement of Cash Flows.

The Agency's financial position is measured in terms of resources (assets) which the Agency owns and obligations (liabilities) that the Agency owes on a given date. This information is reported on the Statement of Net Position, which reflects the Agency's assets and deferred outflows of resources, in relation to its liabilities which include its debts to its suppliers, employees and other creditors, and deferred inflows of resources. The excess of the Agency's assets and deferred outflows of resources over liabilities and deferred inflows of resources is its equity, or net position. The Statement of Revenues, Expenses, and Changes in Net Position reports the changes in the Agency's net position. The Statement of Cash Flows reports the Agency's cash transaction activity and reconciles this activity to the operating income (loss).

**Financial Summary**

**Financial Position**

A summary of the Agency's Statement of Net Position for 2024, 2023, and 2022 is presented as follows:

**Condensed Statement of Net Position**

	<u>2024</u>	<u>2023</u>	<u>2022</u>
Current assets	\$ 9,006,633	\$ 8,902,017	\$ 9,678,734
Current assets, restricted	1,605,552	1,185,906	871,970
Capital assets, net of accumulated depreciation	22,031,008	21,341,450	20,150,776
Noncurrent assets	<u>12,108,413</u>	<u>11,695,314</u>	<u>13,255,313</u>
Total assets	<u>\$ 44,751,606</u>	<u>\$ 43,124,687</u>	<u>\$ 43,956,793</u>
Deferred outflows of resources	<u>258,260</u>	<u>\$ 647,865</u>	<u>\$ 1,245,345</u>
Current liabilities	\$ 4,889,754	\$ 3,592,275	\$ 3,280,184
Current liabilities from restricted assets	156,389	9,927	10,479
Long-term liabilities	<u>9,389,220</u>	<u>9,792,318</u>	<u>8,556,348</u>
Total liabilities	<u>\$ 14,435,363</u>	<u>\$ 13,394,520</u>	<u>\$ 11,847,011</u>
Deferred inflows of resources	<u>\$ 1,165,395</u>	<u>\$ 2,347,673</u>	<u>\$ 5,848,578</u>
Net investment in capital assets	\$ 12,942,379	\$ 11,835,582	\$ 12,434,594
Net position, restricted	12,108,413	12,428,285	14,385,639
Net position, board designated	95,690	95,690	95,690
Net position, unrestricted	<u>4,262,626</u>	<u>3,670,802</u>	<u>590,626</u>
Total net position	<u>\$ 29,409,108</u>	<u>\$ 28,030,359</u>	<u>\$ 27,506,549</u>

## Financial Summary (Continued)

### Financial Position (Continued)

The current financial position of the Agency is stable. This is evidenced by the Agency's liquidity. The Current Ratio (Current Assets/Current Liabilities) of the Agency was 1.84, 2.48, and 2.95 for 2024, 2023, and 2022, respectively.

The portion of net position which represents the amount the Agency has invested in capital assets, net of related capital debt, decreased approximately 2.03% from 2022 to 2023 and increased approximately 9.35% from 2023 to 2024. Restricted net position primarily consists of the Agency's net pension asset and other associated balances. From 2022 to 2023, restricted net position decreased by approximately 13.61% and decreased approximately 2.57% from 2023 to 2024.

### Changes in Net Position

A summary of the Agency's Statement of Revenues, Expenses, and Changes in Net Position for 2024, 2023, and 2022 is presented as follows:

#### **Condensed Statement of Revenues, Expenses, and Changes in Net Position**

	<u>2024</u>	<u>2023</u>	<u>2022</u>
Operating revenues	\$ 12,345,069	\$ 9,831,018	\$ 8,801,599
Operating expenses	<u>(33,060,775)</u>	<u>(28,892,843)</u>	<u>(25,507,311)</u>
Operating (loss)	\$ <u>(20,715,706)</u>	\$ <u>(19,061,825)</u>	\$ <u>(16,705,712)</u>
Nonoperating revenues (expenses)			
Appropriations from governments	\$ 19,923,110	\$ 16,888,654	\$ 16,438,551
Interest income	21,376	12	11,614
Other	2,391,432	3,044,506	2,369,759
Interest expense	(354,073)	(347,537)	(292,807)
Gain (loss) on disposition of capital assets	<u>112,610</u>	<u>-</u>	<u>-</u>
Net nonoperating revenues (expenses)	\$ <u>22,094,455</u>	\$ <u>19,585,635</u>	\$ <u>18,527,117</u>
Change in net position	\$ 1,378,749	\$ 523,810	\$ 1,821,405
Net position, beginning of year	28,030,359	27,506,549	25,685,144
Net position, end of year	<u>\$ 29,409,108</u>	<u>\$ 28,030,359</u>	<u>\$ 27,506,549</u>

## Financial Summary (Continued)

### Financial Position (Continued)

The following data is intended to provide a comparison of all major revenue sources for the fiscal years ended June 30:

	<u>2024</u>		<u>2023</u>		<u>2022</u>
<b>Revenues</b>					
Net service revenue	\$ 12,345,069	\$	9,831,018	\$	8,801,599
State	13,818,305		11,340,240		9,850,357
Federal	3,450,230		3,035,617		4,413,640
Local	2,654,575		2,512,797		2,174,554
Interest income	21,376		12		11,614
Other	2,391,432		3,044,506		2,369,759

The following data provides a comparison of all expenditures by category for the fiscal years ended June 30:

	<u>2024</u>		<u>2023</u>		<u>2022</u>
<b>Expenses</b>					
Salaries and benefits	\$ 22,954,838	\$	20,103,826	\$	17,671,150
Staff development	291,112		213,364		195,181
Facilities	2,520,086		2,891,919		1,907,456
Supplies	3,047,786		2,353,205		2,578,025
Travel	983,064		807,524		713,084
Contractual and consulting	1,867,571		1,044,567		888,539
Depreciation	1,068,301		1,139,719		1,079,740
Other	328,017		338,719		474,136
Interest expense	354,073		347,537		292,807

Operating revenue is defined as the amount of revenue received from providing individual services. The vast majority of those funds are received from Medicaid. From 2022 to 2023, the Agency had an increase in operating revenue of approximately 11.70%. From 2023 to 2024, the Agency had an increase in operating revenue of approximately 25.57%.

Operating expenses are comprised of the direct expenses of operating the Agency. These include salaries and benefits, occupancy, payments to contracting other agencies, and depreciation. From 2022 to 2023, operating expenses increased by approximately 13.27%. From 2023 to 2024, operating expenses increased by approximately 12.81%.

Nonoperating revenue is comprised of income received as appropriations or grants as well as miscellaneous income. For 2024, appropriations from the State of Virginia constitute approximately 62.54% of nonoperating revenue, while grants from the Federal Government and appropriations from local governments constitute approximately 15.62% and 12.01%, respectively.

From 2022 to 2023, nonoperating revenue increased by approximately 5.71%. From 2023 to 2024, nonoperating revenue increased by approximately 12.81%.

## Financial Summary (Continued)

### Cash Flows

A summary of the Agency's Statement of Cash Flows for 2024, 2023, and 2022 is presented as follows:

#### Condensed Statement of Cash Flows

	<u>2024</u>	<u>2023</u>	<u>2022</u>
Net cash (used) by operating activities	\$ (19,694,393)	\$ (18,209,430)	\$ (15,664,510)
Net cash provided by noncapital financing activities	22,217,769	19,766,390	18,832,932
Net cash provided (used) by capital and financing activities	(2,265,371)	(1,652,747)	(899,496)
Net cash provided by investing activities	<u>21,376</u>	<u>12</u>	<u>11,614</u>
Net increase (decrease) in cash and cash equivalents	\$ 279,381	\$ (95,775)	\$ 2,280,540
Cash and cash equivalents, beginning of year	<u>8,898,763</u>	<u>8,994,538</u>	<u>6,713,998</u>
Cash and cash equivalents, end of year	<u>\$ 9,178,144</u>	<u>\$ 8,898,763</u>	<u>\$ 8,994,538</u>

The above represents the actual changes (flows) in cash.

Cash flows from operating activities reconcile the operating (loss) recorded on the Statement of Revenues, Expenses, and Changes in Net Position to cash used by operating activities. In this process, the operating (loss) is decreased by the amount of any noncash transactions (i.e. depreciation) and adjusted for changes in assets and liabilities. Please see the Statement of Cash Flows for a full listing of these transactions.

Cash flows from noncapital financing activities are comprised of income received as appropriations or grants. Please see the Changes in Net Position discussion section above. Cash flows from capital and financing activities are comprised of capital assets purchased and sold by the Agency. Please see Note 5 for a summary of capital assets. Cash flows from investing activities are comprised of interest transactions and the purchase or sale of investments.

### Economic Factors

Current economic factors which affected the Agency the most were conditions that continue to affect a large write-off of Medicaid accounts receivable which are due in part to changes in billing and collection procedures.

Future economic conditions will affect the Agency's net position. Future changes in various state regulations will affect how the Agency will provide its services. However, it is unclear at this time whether or not these future changes will have a positive or negative effect on the Agency's net position.

## Capital Asset and Debt Administration

### Capital Assets

The Agency's gross total of capital assets approximately consists of the following asset types at June 30:

	<u>2024</u>	<u>2023</u>	<u>2022</u>
Land	8%	8%	8%
Construction in progress	10%	5%	0%
Buildings and improvements	72%	73%	78%
Furniture, fixtures, and equipment	3%	3%	3%
Vehicles	7%	11%	11%

### Long-Term Obligations

The Agency received a Rural Development (FmHA) loan on July 5, 2016, with only interest payable until July 2017. The proceeds of the loan were used for the construction of the Bridges Consolidation Project. The outstanding balance owed on this loan was \$3,370,770 at June 30, 2024. Additional details of this loan are described in Note 10.

The Agency issued a public facility refunding mortgage bond in the amount of \$805,000 on August 28, 2015. The proceeds of the bond were used to pay in full all of the outstanding principal balance of the Agency's loan with Rural Development that was originally used to finance the purchase and renovation of the Agency's administrative offices. The outstanding balance of the bond issue was \$296,268 at June 30, 2024.

The Agency has two other loans with Rural Development for the construction of the Boxwood Treatment Facility. The balance owed on these loans was \$3,394,488 at June 30, 2024.

The Agency has a loan with a local bank dated January 17, 2019 secured by real estate at 6067 Dumfries Road, Warrenton, Virginia. The balance at June 30, 2024 was \$214,351.

The Agency has a loan with Fauquier County dated May 21, 2020 which was used to renovate a property owned by the county. The balance of the loan at June 30, 2024 was \$385,951.

The Agency has a loan dated September 14, 2022 which was used to purchase property. The balance of the loan at June 30, 2024 was \$1,232,187.

Additional details of long-term debt are described in Note 10.

### Overall Summary

The Statement of Net Position reflects that on June 30, 2024, the Agency had 1.84 times more current assets than current liabilities.

The Statement of Revenues, Expenses, and Changes in Net Position reports that the net position of the Agency increased by \$1,378,749 during 2024 as a result of operations.

The Statement of Cash Flows report that cash increased by \$279,381 in 2024.

As stated above, the financial position of the Agency is measured in terms of resources (assets and deferred outflows) which are owned and obligations (liabilities and deferred inflows) which are owed on a given date. The Agency's liquidity displays a stable and secure financial position.

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**- Basic Financial Statements -**

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Statement of Net Position  
At June 30, 2024  
(With Comparative Totals for 2023)

ASSETS	2024	2023
<b>Current Assets:</b>		
Cash and cash equivalents	\$ 7,572,592	\$ 7,712,857
Accounts receivable, less allowance for uncollectibles	1,265,367	840,344
Accrued revenue	168,674	71,901
Leases receivable, current portion	-	9,588
Prepaid items	-	267,327
Total current assets	\$ 9,006,633	\$ 8,902,017
<b>Restricted Assets:</b>		
Cash and cash equivalents	\$ 1,605,552	\$ 1,185,906
<b>Capital Assets:</b>		
Property and equipment, less accumulated depreciation	\$ 22,031,008	\$ 21,341,450
<b>Other Assets:</b>		
Net pension asset	\$ 12,108,413	\$ 11,695,314
Total assets	\$ 44,751,606	\$ 43,124,687
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pension related items	\$ -	\$ 427,155
OPEB related items	246,376	205,916
Deferred charge on refunding	11,884	14,794
Total deferred outflows of resources	\$ 258,260	\$ 647,865
<b>LIABILITIES</b>		
<b>Current Liabilities:</b>		
Accounts payable and accrued expenses	\$ 3,003,895	\$ 1,991,891
Accrued interest	11,267	11,548
Subscription liability, current portion	164,350	154,381
Compensated absences	1,431,478	1,166,090
Loans payable, current portion	213,373	205,063
Bond payable, current portion	65,391	63,302
Total current liabilities	\$ 4,889,754	\$ 3,592,275
<b>Liabilities Payable from Restricted Assets:</b>		
Accounts payable and accrued expenses	\$ 145,306	\$ -
Tenant security deposits	11,083	9,927
Total liabilities payable from restricted assets	\$ 156,389	\$ 9,927
<b>Long-term Liabilities:</b>		
Subscription liability, net of current portion	\$ 42,148	\$ 206,498
Bond payable, net of current portion	230,877	296,268
Loans payable, net of current portion	8,384,374	8,595,150
Net OPEB liability	731,821	694,402
Total long-term liabilities	\$ 9,389,220	\$ 9,792,318
Total liabilities	\$ 14,435,363	\$ 13,394,520
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pension related items	\$ 1,057,469	\$ 2,186,305
OPEB related items	107,926	153,018
Lease related items	-	8,350
Total deferred inflows of resources	\$ 1,165,395	\$ 2,347,673
<b>NET POSITION</b>		
Net investment in capital assets	\$ 12,942,379	\$ 11,835,582
Restricted	12,108,413	12,428,285
Unrestricted - board designated	95,690	95,690
Unrestricted	4,262,626	3,670,802
Total net position	\$ 29,409,108	\$ 28,030,359

The accompanying notes to financial statements are an integral part of this statement.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Statement of Revenues, Expenses and Changes in Net Position  
 Year Ended June 30, 2024  
 (With Comparative Totals for 2023)

	<u>2024</u>	<u>2023</u>
<b>Operating revenue:</b>		
Net patient service revenue	\$ 12,345,069	\$ 9,831,018
<b>Operating expenses:</b>		
Salaries and benefits	\$ 22,954,838	\$ 20,103,826
Staff development	291,112	213,364
Facilities	2,520,086	2,891,919
Supplies	3,047,786	2,353,205
Travel	983,064	807,524
Contractual and consulting	1,867,571	1,044,567
Depreciation	1,068,301	1,139,719
Other	328,017	338,719
Total operating expenses	\$ 33,060,775	\$ 28,892,843
<b>Operating income (loss)</b>	\$ (20,715,706)	\$ (19,061,825)
<b>Nonoperating income (expense):</b>		
Appropriations from governments:		
Commonwealth of Virginia	\$ 13,818,305	\$ 11,340,240
Federal government	3,450,230	3,035,617
Local governments	2,654,575	2,512,797
Other	2,391,432	3,044,506
Interest income	21,376	12
Interest expense	(354,073)	(347,537)
Gain (loss) on disposition of capital assets	112,610	-
Net nonoperating income (expense)	\$ 22,094,455	\$ 19,585,635
<b>Change in net position</b>	\$ 1,378,749	\$ 523,810
<b>Net position, beginning of year</b>	28,030,359	27,506,549
<b>Net position, end of year</b>	\$ 29,409,108	\$ 28,030,359

The accompanying notes to financial statements are an integral part of this statement.

**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES**

**Statement of Cash Flows**  
**Year Ended June 30, 2024**  
**(With Comparative Totals for 2023)**

	<u>2024</u>	<u>2023</u>
<b>Cash flows from operating activities:</b>		
Receipts from customers	\$ 11,929,634	\$ 10,385,258
Payments to suppliers	(7,475,112)	(7,011,815)
Payments to and for employees	(24,148,915)	(21,582,873)
Net cash flow provided by (used for) operating activities	<u>\$ (19,694,393)</u>	<u>\$ (18,209,430)</u>
<b>Cash flows from noncapital financing activities:</b>		
Government grants	\$ 19,826,337	\$ 16,721,884
Other	2,391,432	3,044,506
Net cash flow provided by (used for) noncapital financing activities	<u>\$ 22,217,769</u>	<u>\$ 19,766,390</u>
<b>Cash flows from capital and related financing activities:</b>		
Purchase of capital assets	\$ (1,757,859)	\$ (2,330,393)
Proceeds from sale of capital assets	112,610	-
Issuance of long-term debt	-	1,275,000
Principal payments on mortgages and loans payable	(265,768)	(252,249)
Interest expense	(354,354)	(345,105)
Net cash flow provided by (used for) capital and related financing activities	<u>\$ (2,265,371)</u>	<u>\$ (1,652,747)</u>
<b>Cash flows from investing activities:</b>		
Interest income	\$ 21,376	\$ 12
<b>Net increase (decrease) in cash and cash equivalents</b>	<u>\$ 279,381</u>	<u>\$ (95,775)</u>
<b>Cash and cash equivalents, beginning of year (including restricted cash of \$1,185,906)</b>	<u>8,898,763</u>	<u>8,994,538</u>
<b>Cash and cash equivalents, end of year (including restricted cash of \$1,605,552)</b>	<u><u>\$ 9,178,144</u></u>	<u><u>\$ 8,898,763</u></u>
<b>Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:</b>		
Operating income (loss)	\$ (20,715,706)	\$ (19,061,825)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:		
Depreciation	1,068,301	1,139,719
Changes in assets, deferred outflows of resources, liabilities, and deferred inflows of resources:		
(Increase)/decrease in:		
Accounts receivable	(425,023)	387,589
Lease receivables	9,588	166,651
Prepaid items	267,327	(152,652)
Net pension asset	(413,099)	1,550,410
Deferred outflows of resources	389,605	597,480
Increase/(decrease) in:		
Accounts payable and accrued expenses	1,157,310	216,444
Compensated absences	265,388	44,223
Net OPEB liability	37,419	43,109
Subscription liability	(154,381)	360,879
Deferred inflows of resources	(1,182,278)	(3,500,905)
Other	1,156	(552)
Net cash provided by (used for) operating activities	<u><u>\$ (19,694,393)</u></u>	<u><u>\$ (18,209,430)</u></u>

The accompanying notes to financial statements are an integral part of this statement.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Statement of Fiduciary Net Position  
Fiduciary Funds  
At June 30, 2024

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	<u>Private-Purpose Trust Funds</u>
<b>Assets</b>	
Cash and cash equivalents	\$ <u>66,435</u>
<b>Net Position</b>	
Restricted:	
Client funds	\$ <u>66,435</u>

The accompanying notes to financial statements are an integral part of this statement.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Statement of Changes in Fiduciary Net Position  
 Fiduciary Funds  
 Year Ended June 30, 2024

	<u>Private-Purpose Trust Funds</u>
<b>Additions:</b>	
Client funds income	\$ 1,174,402
Interest income	<u>7</u>
Total additions	<u>\$ 1,174,409</u>
<b>Deductions:</b>	
Housing	\$ 240,861
Client's personal use of funds	<u>934,631</u>
Total deductions	<u>\$ 1,175,492</u>
Net increase (decrease) in fiduciary net position	\$ (1,083)
Net position, beginning of the year	<u>67,518</u>
Net position, ending of the year	<u><u>66,435</u></u>

The accompanying notes to financial statements are an integral part of this statement.

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023

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#### Note 1–Summary of Significant Accounting Policies

##### Description and Purpose of Agency

Rappahannock Rapidan Community Services (the Agency) operates as an agent for the Counties of Culpeper, Fauquier, Madison, Orange, and Rappahannock in the establishment and operation of community mental health, developmental disability and substance abuse programs as provided for in Chapter 10 of Title 37.1 of the Code of Virginia (1950), as amended, relating to the Virginia Department of Behavioral Health and Developmental Services. In addition, the Agency provides a system of community mental health, developmental disability and substance abuse services which relate to and are integrated with existing and planned programs. The Agency also serves as the local Area Agency on Aging, which provides programs and activities to senior persons under the Older Americans Act and other programs.

##### Financial Reporting Entity

For financial reporting purposes the Board includes all organizations for which it is considered financially accountable.

##### Blended Component Units

Blended component units, although legally separate entities are, in substance, part of Rappahannock Rapidan Community Services' operations, and so data from these units are combined with data of the Agency. The Agency has the following blended component units:

The Orange Group Home Corporation, High Point Group Home Corporation, Canterbury Group Home Corporation, Rappahannock Elder Housing Corporation, and Developmental Housing Corporation have been included as part of the reporting entity. All of these entities are not-for-profit organizations exempt under Section 501(c)(3) of the Internal Revenue Code and were organized to own and operate facilities for handicapped individuals. The Agency's Board of Director's members also serve as a majority of the Board of Directors for these organizations.

Significant intercompany transactions and accounts have been eliminated in the financial statements. Separate financial statements for the individual component units may be obtained from the Agency's Finance Department.

##### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Agency has two items that qualify for reporting in this category. One item is the deferred charge on refunding reported in the statement of net position. A deferred charge on refunding resulted from the difference between the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other item is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023 (Continued)

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#### Note 1–Summary of Significant Accounting Policies: (Continued)

##### Deferred Outflows/Inflows of Resources: (Continued)

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Agency has multiple items that qualify for reporting in this category. It is comprised of certain items related to pension, OPEB, and leases. For more detailed information on these items, reference the related notes.

##### Basis of Accounting

Rappahannock Rapidan Community Services is funded by federal, state, and local funds and fees. Its accounting policies are governed by applicable provisions of these grants and applicable pronouncements and publications of the grantors. The Agency utilizes the accrual basis of accounting where revenues are recorded when earned and expenses recorded when due.

##### Financial Statement Presentation

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

##### Enterprise Fund Accounting

The Agency is a governmental health care entity and is required to follow the accounting and reporting practices of the Governmental Accounting Standards Board. For financial reporting purposes, the Agency utilizes the enterprise fund method of accounting whereby revenue and expenses are recognized on the accrual basis. Substantially all revenues and expenses are subject to accrual.

Client funds are held in escrow for various participants in Board programs. This fund consists of client bank accounts. This fund is reported as a private-purpose trust fund on the Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position.

##### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

##### Cash and Cash Equivalents

The Agency maintains cash accounts with financial institutions in accordance with the Virginia Security for Public Deposits Act of the Code of Virginia (1950) (the Act), as amended. The Act requires financial institutions to meet specific collateralization requirements. Cash and cash equivalents include investments in highly liquid financial instruments with an original maturity of three months or less from the date of acquisition.

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023 (Continued)

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#### Note 1–Summary of Significant Accounting Policies: (Continued)

##### Investments

Investments are reported at fair value.

##### Net Patient Service Revenue

Net patient service revenue is reported at the estimated net realizable amounts from individuals, third-party payers, and others for services rendered. Revenue under third-party payer agreements is subject to audit and retroactive adjustment. Retroactive adjustments are reported in operations in the year of settlement.

##### Financial Assistance

The Agency is required to collect the cost of services from third-party sources and those individuals who are able to pay. However, the payment of amounts charged is based on individual circumstances and unpaid balances are pursued to the extent of the individual's ability to pay. The Agency has established procedures for granting financial assistance in cases of hardship. The granting of financial assistance results in a substantial reduction and/or elimination of charges to individuals. Because the Agency does not pursue the collection of amounts determined to qualify for financial assistance, they are not reported as revenue.

The vast majority of fees collected result from Medicaid billings.

##### Capital Assets

Capital asset acquisitions with a cost of \$5,000 or more are capitalized and are recorded at cost. Depreciation is provided over the estimated useful life of each class of depreciable assets ranging from 5 to 39 years and is computed using the straight-line method. Donated capital assets are recorded at their estimated fair market value at the time of the gift. Depreciation expense for the years ended June 30, 2024 and 2023, was \$1,068,301 and \$1,139,719, respectively.

##### Restricted Assets

The Agency segregates monies held on behalf of third parties, restricted donations, and grants which have not yet been totally expended for their intended purposes.

##### Compensated Absences

Employees are entitled to certain compensated absences based upon length of employment. Paid time off (PTO) includes vacation and certain other compensated absences that vest with the employee. Provision for the estimated liability for these compensated absences has been recorded in the financial statements.

##### Budgetary Accounting

The Agency follows these procedures in establishing its budgets:

1. In response to Letters of Notification received from the Department of Behavioral Health and Developmental Services (the Department), the Agency submits a Performance Contract to the Department. This application contains complete budgets for all Core Services.

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023 (Continued)

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#### Note 1–Summary of Significant Accounting Policies: (Continued)

2. The Agency’s Performance Contract is filed with the Department during the fiscal year, 45 working days after the end of the second quarter. The final quarterly report is due by August 31 following the end of the fiscal year, unless extended.
3. If any changes are made during the fiscal year in state or federal block grants or local match funds, the Agency submits Performance Contract revisions which reflect these changes in time to be received by the Department by required deadlines.

#### Operating and Nonoperating Revenues and Expenses

Operating revenues and expenses are defined as those items that result from providing services and include all transactions and events which are not capital and related financing, noncapital financing or investing activities. Nonoperating revenues are defined as grants, investments and other income. Nonoperating expenses are defined as noncapital related financing and other expenses.

#### Net Position

The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the Agency will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Agency’s policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### Rental Income

The component unit organizations receive rental income from tenants eligible for certain U.S. Department of Housing and Urban Development (HUD) programs. Tenant lease agreements are generally for one-year terms and rental income is recorded when earned. This revenue is reported in other nonoperating income for financial reporting.

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023 (Continued)

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#### Note 1–Summary of Significant Accounting Policies: (Continued)

##### Fiscal Agent

The Agency serves as its own fiscal agent.

##### Pension Plan

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Agency's Retirement Plan and the additions to/deductions from the Agency's Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

##### Group Life Insurance Program

The Virginia Retirement System (VRS) Group Life Insurance Program is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The Group Life Insurance Program was established pursuant to Section 51.1-500 et seq. of the Code of Virginia (1950), as amended, and which provides the authority under which benefit terms are established or may be amended. The Group Life Insurance Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net Group Life Insurance Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program OPEB, and Group Life Insurance Program OPEB expense, information about the fiduciary net position of the VRS Group Life Insurance Program OPEB and the additions to/deductions from the VRS Group Life Insurance Program OPEB's fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

##### Leases and Subscription-Based IT Arrangements

Rappahannock Rapidan Community Services has various lease assets and subscription-based IT arrangements (SBITAs) requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases. A SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

##### *Lessor*

The Agency recognizes leases receivable and deferred inflows of resources. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives).

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023 (Continued)

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#### Note 1–Summary of Significant Accounting Policies: (Continued)

##### Leases and Subscription-Based IT Arrangements: (Continued)

###### *Subscriptions*

The Agency recognizes intangible right-to-use subscription assets (subscription assets) and corresponding subscription liabilities with an initial value of \$3,500, in individually or in the aggregate. At the commencement of the subscription, the subscription liability is measured at the present value of payments expected to be made during the subscription liability term (less any contract incentives). The subscription liability is reduced by the principal portion of payments made. The subscription asset is measured at the initial amount of the subscription liability payments made to the SBITA vendor before commencement of the subscription term, and capitalizable implementation costs, less any incentives received from the SBITA vendor at or before the commencement of the subscription term. The subscription asset is amortized over the shorter of the subscription term or the useful life of the underlying IT asset.

###### *Key Estimates and Judgments*

Lease and subscription-based IT arrangement accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease and subscription payments to present value, (2) lease and subscription term, and (3) lease and subscription payments.

- The Agency uses the interest rate stated in lease or subscription contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the Agency uses its estimated incremental borrowing rate as the discount rate for lease and subscriptions.
- The lease and subscription terms include the noncancellable period of the lease or subscription and certain periods covered by options to extend to reflect how long the lease or subscription is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease or subscription incentives and certain other payments are included in the measurement of the lease receivable (lessor) or subscription liability.

The Agency monitors changes in circumstances that would require a remeasurement or modification of its leases and subscriptions. The Agency will remeasure the lease receivable and deferred inflows of resources (lessor) or the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the lease receivable or subscription liability.

#### Note 2–Deposits and Investments

##### Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the Act) Section 2.2-4400 et. Seq. of the Code of Virginia (1950), as amended. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and, depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES**

**Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)**

**Note 2–Deposits and Investments: (Continued)**

Restricted Cash Funds

Restricted cash consists of debt reserve funds and amounts held by component unit organizations which are restricted for allowable HUD program activities. A summary of these amounts are as follows:

	<u>2024</u>	<u>2023</u>
Restricted cash and cash equivalents		
Debt reserve funds	\$ 1,276,189	\$ 908,070
HUD programs	329,363	277,836
Total cash and cash equivalents	<u>\$ 1,605,552</u>	<u>\$ 1,185,906</u>

Investments

Statutes authorize the Agency to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP).

Cash and Cash Equivalents

	<u>2024</u>	<u>2023</u>
Reconciliation of cash and cash equivalents		
Cash on hand	\$ 8,175	\$ 8,175
Cash on deposit with banks	9,169,969	8,890,588
Total cash and cash equivalents	<u>\$ 9,178,144</u>	<u>\$ 8,898,763</u>

**Note 3–Accounts Receivable and Accrued Revenue**

Deposits

At June 30, 2024 and 2023, the Agency had accounts receivable and accrued revenue due, net of allowance for uncollectible accounts of \$620,016 and \$942,961, respectively, from the following primary sources:

	<u>2024</u>	<u>2023</u>
Virginia Dept. of Medical Assistance Services (Medicaid)	\$ 698,859	\$ 649,501
Direct individual, third party, and other	231,795	190,843
Other	334,713	71,901
Total	<u>\$ 1,265,367</u>	<u>\$ 912,245</u>

Other than the amounts due for Medicaid charges, there are no other individually significant sources of receivables.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

**Note 4—Prepaid Items**

Prepaid items consist of the following at June 30:

	<u>2024</u>	<u>2023</u>
Prepayment on vehicle purchases	\$ -	\$ 176,638
Prepayment of insurance	-	35,479
Purchase deposit	-	49,867
Service contracts	-	5,343
Total	<u>\$ -</u>	<u>\$ 267,327</u>

**Note 5—Capital Assets**

The following is a summary of the changes in capital assets for the fiscal year ended June 30, 2024:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets not being depreciated				
Land	\$ 2,363,362	\$ -	\$ -	\$ 2,363,362
Construction in progress	1,676,621	1,577,085	-	3,253,706
Total capital assets not being depreciated	<u>\$ 4,039,983</u>	<u>\$ 1,577,085</u>	<u>\$ -</u>	<u>\$ 5,617,068</u>
Capital assets being depreciated				
Buildings and improvements	\$ 23,370,189	\$ -	\$ -	\$ 23,370,189
Furniture, fixtures, and equipment	846,572	180,774	174,015	853,331
Subscription asset	471,955	-	-	471,955
Vehicles	3,443,409	-	1,078,045	2,365,364
Total capital assets being depreciated	<u>\$ 28,132,125</u>	<u>\$ 180,774</u>	<u>\$ 1,252,060</u>	<u>\$ 27,060,839</u>
Accumulated depreciation				
Buildings and improvements	\$ 7,042,449	\$ 589,987	\$ -	\$ 7,632,436
Furniture, fixtures, and equipment	766,707	66,970	174,015	659,662
Subscription asset	117,989	117,989	-	235,978
Vehicles	2,903,513	293,355	1,078,045	2,118,823
Total accumulated depreciation	<u>\$ 10,830,658</u>	<u>\$ 1,068,301</u>	<u>\$ 1,252,060</u>	<u>\$ 10,646,899</u>
Net capital assets being depreciated	<u>\$ 17,301,467</u>	<u>\$ (887,527)</u>	<u>\$ -</u>	<u>\$ 16,413,940</u>
Total net capital assets	<u>\$ 21,341,450</u>	<u>\$ 689,558</u>	<u>\$ -</u>	<u>\$ 22,031,008</u>

Reconciliation of increases in accumulated depreciation to depreciation and amortization expense in the Statements of Revenues, Expenses, and Changes in Net Position Depreciation Expense

\$ 1,068,301

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023 (Continued)

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#### **Note 6—Leases Receivable**

The Agency owns real estate in Culpeper, Virginia and the surrounding areas, and rents seven properties to various tenants for varying terms ranging from 1 to 3 years. In fiscal year 2024, the Agency recognized \$9,588 of lease revenue under these leases.

#### **Note 7—Compensated Absences**

The Agency's employees earn leave based on length of service. The Agency has outstanding accrued leave pay totaling \$1,431,478 and \$1,166,090 at June 30, 2024 and 2023, respectively. All amounts for accrued leave are considered to be current liabilities.

#### **Note 8—Pension Plan**

##### ***Plan Description***

All full-time, salaried permanent employees of the Agency are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

##### ***Benefit Structures***

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

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**Note 8—Pension Plan: (Continued)**

***Average Final Compensation and Service Retirement Multiplier***

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee’s average final compensation multiplied by the employee’s total service credit. Under Plan 1, average final compensation is the average of the employee’s 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents. Under Plan 2, average final compensation is the average of the employee’s 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents. Under the Hybrid Plan, average final compensation is the average of the employee’s 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

***Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits***

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

***Employees Covered by Benefit Terms***

As of the June 30, 2022 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	173
Inactive members:	
Vested inactive members	75
Non-vested inactive members	254
Inactive members active elsewhere in VRS	<u>112</u>
Total inactive members	441
Active members	<u>288</u>
Total covered employees	<u><u>902</u></u>

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

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**Note 8—Pension Plan: (Continued)**

***Contributions***

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Agency’s contractually required employer contribution rate for the year ended June 30, 2024 was 0.00% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Agency were \$0 and \$0 for the years ended June 30, 2024 and June 30, 2023, respectively.

***Net Pension Asset***

The net pension asset (NPA) is calculated separately for each employer and represents that particular employer’s total pension liability determined in accordance with GASB Statement No. 68, less that employer’s fiduciary net position. For the Agency, the net pension asset was measured as of June 30, 2023. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2022, rolled forward to the measurement date of June 30, 2023.

***Actuarial Assumptions - General Employees***

The total pension liability for General Employees in the Agency’s Retirement Plan was based on an actuarial valuation as of June 30, 2022, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2023.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES**

**Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)**

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**Note 8–Pension Plan: (Continued)**

***Actuarial Assumptions - General Employees: (Continued)***

Mortality rates:

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service-related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

Note 8—Pension Plan: (Continued)

*Long-Term Expected Rate of Return*

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	6.14%	2.09%
Fixed Income	15.00%	2.56%	0.38%
Credit Strategies	14.00%	5.60%	0.78%
Real Assets	14.00%	5.02%	0.70%
Private Equity	16.00%	9.17%	1.47%
MAPS - Multi-Asset Public Strategies	4.00%	4.50%	0.18%
PIP - Private Investment Partnership	2.00%	7.18%	0.14%
Cash	1.00%	1.20%	0.01%
<b>Total</b>	<b>100.00%</b>		<b>5.75%</b>
		Inflation	2.50%
		Expected arithmetic nominal return**	8.25%

\* The above allocation provides a one-year expected return of 8.25%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.14%, including expected inflation of 2.50%.

\*\* On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

**Note 8–Pension Plan: (Continued)**

**Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the Agency was also provided with an opportunity to use an alternative employer contribution rate. For the year ended June 30, 2023, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2022 actuarial valuations, whichever was greater. From July 1, 2023 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**Changes in Net Pension Asset**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2022	\$ 36,187,274	\$ 47,882,588	\$ (11,695,314)
Changes for the year:			
Service cost	\$ 1,054,035	\$ -	\$ 1,054,035
Interest	2,449,097	-	2,449,097
Differences between expected and actual experience	(258,420)	-	(258,420)
Contributions - employee	-	625,634	(625,634)
Net investment income	-	3,061,925	(3,061,925)
Benefit payments, including refunds	(1,916,773)	(1,916,773)	-
Administrative expenses	-	(30,916)	30,916
Other changes	-	1,168	(1,168)
Net changes	\$ 1,327,939	\$ 1,741,038	\$ (413,099)
Balances at June 30, 2023	\$ 37,515,213	\$ 49,623,626	\$ (12,108,413)

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

**Note 8–Pension Plan: (Continued)**

***Sensitivity of the Net Pension Asset to Changes in the Discount Rate***

The following presents the net pension liability of the Agency using the discount rate of 6.75%, as well as what the Agency’s net pension asset would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
Agency's			
Net Pension Liability (Asset)	\$ (7,392,767)	\$ (12,108,413)	\$ (15,944,336)

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2024, the Agency recognized pension expense of \$(1,295,750). At June 30, 2024, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 274,614
Net difference between projected and actual earnings on pension plan investments	-	782,855
Total	\$ -	\$ 1,057,469

\$0 was reported as deferred outflows of resources related to pensions resulting from the Agency’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year Ended June 30	
2025	\$ (809,211)
2026	(961,699)
2027	688,327
2028	25,114
2029	-
Thereafter	-

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023 (Continued)

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#### **Note 8–Pension Plan: (Continued)**

##### ***Pension Plan Data***

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2023 Annual Comprehensive Financial Report (Annual Report). A copy of the 2023 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2023-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

#### **Note 9–Group Life Insurance (GLI) Plan (OPEB Plan):**

##### ***Plan Description***

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members’ paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

##### ***Eligible Employees***

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

##### ***Benefit Amounts***

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee’s covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,254 as of June 30, 2024.

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023 (Continued)

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#### **Note 9–Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

##### ***Contributions***

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% x 60%) and the employer component was 0.54% (1.34% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2023 was 0.54% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Plan from the entity were \$85,102 and \$77,616 for the years ended June 30, 2024 and June 30, 2023, respectively.

In June 2023, the Commonwealth made a special contribution of approximately \$10.1 million to the Group Life Insurance Plan. This special payment was authorized by Chapter 2 of the Acts of Assembly of 2022, Special Session I, as amended by Chapter 769, 2023 Acts of Assembly Reconvened Session, and is classified as a non-employer contribution. The entity's proportionate share is reflected in the revenues of the financial statements.

##### ***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB***

At June 30, 2024, the entity reported a liability of \$731,821 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2023 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2022, and rolled forward to the measurement date of June 30, 2023. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2023, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2023, the participating employer's proportion was .06102% as compared to .05770% at June 30, 2022.

For the year ended June 30, 2024, the participating employer recognized GLI OPEB expense of \$43,160. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

**Note 9—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

*GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)*

At June 30, 2024, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 73,091	\$ 22,215
Net difference between projected and actual earnings on GLI OPEB plan investments	-	29,409
Change in assumptions	15,643	50,703
Changes in proportionate share	72,540	5,599
Employer contributions subsequent to the measurement date	<u>85,102</u>	<u>-</u>
Total	<u>\$ 246,376</u>	<u>\$ 107,926</u>

\$85,102 was reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2025	\$ 9,867
2026	(13,319)
2027	29,701
2028	12,897
2029	14,202
Thereafter	-

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

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**Note 9–Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

*Actuarial Assumptions*

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2022, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2023. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

**Note 9–Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**Actuarial Assumptions: (Continued)**

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**NET GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2023, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

		<b>GLI OPEB Plan</b>
		<hr/>
Total GLI OPEB Liability	\$	3,907,052
Plan Fiduciary Net Position		2,707,739
GLI Net OPEB Liability (Asset)	\$	<hr/> <hr/> 1,199,313
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		69.30%

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

**Note 9—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**Long-Term Expected Rate of Return**

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	6.14%	2.09%
Fixed Income	15.00%	2.56%	0.38%
Credit Strategies	14.00%	5.60%	0.78%
Real Assets	14.00%	5.02%	0.70%
Private Equity	16.00%	9.17%	1.47%
MAPS - Multi-Asset Public Strategies	4.00%	4.50%	0.18%
PIP - Private Investment Partnership	2.00%	7.18%	0.14%
Cash	1.00%	1.20%	0.01%
Total	100.00%		5.75%
		Inflation	2.50%
		Expected arithmetic nominal return**	8.25%

\*The above allocation provides a one-year return of 8.25%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.14%, including expected inflation of 2.50%.

\*\* On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Discount Rate**

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2023, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

**Note 9–Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**Discount Rate**

which was 113% of the actuarially determined contribution rate. From July 1, 2023 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

**Sensitivity of the Employer’s Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate**

The following presents the employer’s proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
Agency's proportionate share of the GLI Plan Net OPEB Liability	\$ 1,084,787	\$ 731,821	\$ 446,445

**GLI Plan Fiduciary Net Position**

Detailed information about the GLI Plan’s Fiduciary Net Position is available in the separately issued VRS 2023 Annual Comprehensive Financial Report (Annual Report). A copy of the 2023 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2023-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 10–Long-Term Obligations:**

**Summary of Changes in Long-Term Obligations**

	Loans Payable	Bond Payable	Subscription Liability	Net OPEB Liability	Compensated Absences
Balance at July 1, 2023	\$ 8,800,213	\$ 359,570	\$ 360,879	\$ 694,402	\$ 1,166,090
Add: Issuances / additions	-	-	-	357,452	265,388
Deduct: Retirements	202,466	63,302	154,381	320,033	-
Balance at June 30, 2024	\$ 8,597,747	\$ 296,268	\$ 206,498	\$ 731,821	\$ 1,431,478
Current Portion	\$ 213,373	\$ 65,391	\$ 164,350	-	\$ 1,431,478

Additional detail for compensated absences is reported in Note 7.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)

Note 10—Long-Term Obligations: (Continued)

Debt service requirements to maturity are as follows:

Year Ending June 30,	Subscription Liability		Loans Payable		Bond Payable	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 164,350	\$ 3,566	\$ 213,373	\$ 321,152	\$ 65,391	\$ 9,100
2026	42,148	189	399,043	308,668	67,560	6,460
2027	-	-	210,918	295,010	69,840	4,148
2028	-	-	1,319,431	246,694	71,406	2,625
2029	-	-	191,955	226,138	22,071	1,565
2029-2033	-	-	1,071,721	1,018,742	-	-
2034-2038	-	-	1,286,699	803,764	-	-
2039-2043	-	-	1,414,841	551,390	-	-
2044-2048	-	-	1,485,669	269,409	-	-
2049-2053	-	-	702,360	91,500	-	-
2054-2055	-	-	301,737	8,453	-	-
Total	\$ <u>206,498</u>	\$ <u>3,755</u>	\$ <u>8,597,747</u>	\$ <u>4,140,920</u>	\$ <u>296,268</u>	\$ <u>23,898</u>

The Agency is in compliance with applicable federal arbitrage regulations.

Details of Long-Term Obligations

*Public Facility Refunding Mortgage Bond*

In August 2015, the Agency issued an \$805,000 public facility refunding mortgage bond (the bond). The bond bears an interest rate of 3.20%. The bond was issued by the Agency in order to refund all of the outstanding principal amount of indebtedness reflected by its \$1,230,000 Rural Development (FmHA) loan and to pay related administrative and financing costs. The bond is secured by real estate at 15361 Bradford Road, Culpeper, Virginia.

# RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

## Notes to Financial Statements June 30, 2024 and 2023 (Continued)

### Note 10—Long-Term Obligations: (Continued)

#### Details of Long-Term Obligations (Continued)

	<u>Total</u>	<u>Current Portion</u>
<b>Subscription Liability</b>		
Subscription based IT arrangement for Credible with recurring monthly payments of \$13,174 beginning October 2022 through September 2025, interest at 2.79%.	\$ 206,498	\$ 164,350
<b>Loans Payable</b>		
\$3,200,000 Rural Development (FmHA) loan dated April 30, 2009, interest only payable in April 2010 and 2011, with monthly installments of \$14,432 beginning in May 2011, which includes principal and interest through April 2049, interest at 4.375%, secured by real estate at 15511 Guinn Lane, Culpeper, Virginia	\$ 2,610,406	\$ 60,178
\$1,000,000 Rural Development (FmHA) loan dated April 30, 2009, interest only payable in April 2010 and 2011, with monthly installments of \$4,590 beginning in May 2011, which includes principal and interest through April 2049, interest at 4.50%, secured by real estate at 15511 Guinn Lane, Culpeper, Virginia	784,082	20,210
\$3,791,000 Rural Development (FmHA) loan dated July 5, 2016, interest only payable in July 2017, with monthly installments of \$13,231 beginning in August 2017, which includes principal and interest at 2.75%, secured by real estate at 13523 Beverly Ford Road, Elkwood, Virginia	3,370,770	66,860
\$295,000 Union loan dated January 17, 2019, with monthly installments of \$2,383 beginning February 2019, which includes principal and interest through January 2026, interest of 5.25%, secured by real estate at 6067 Dumfries Road, Warrenton, Virginia	214,351	17,837
\$458,333 Loan dated May, 21, 2020, with monthly installments of \$2,588 beginning July 2020, which includes principal and interest through July 2040, interest of 3.20%, secured by real estate, owned by Fauquier County and leased by the Agency.	385,951	18,900
\$1,275,000 Loan dated September 14, 2022, with monthly installments of \$7,320 beginning October 2022, which includes principal and interest through September 2027, interest of 4.75%, with a balloon payment due in September 2027, secured by real estate.	1,232,187	29,388
Total loans payable	\$ 8,597,747	\$ 213,373
<b>Public Facility Refunding Mortgage Bond</b>		
In August 2015, \$805,000 public facility refunding mortgage bond (the bond) was issued, at an interest rate of 3.20%. The bond was issued to refund the \$1,230,000 Rural Development (FmHA) loan and to pay related administrative and financing costs. The bond is secured by real estate at 15361 Bradford Road, Culpeper, Virginia	\$ 296,268	\$ 65,391
Total	\$ 9,100,513	\$ 443,114

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023 (Continued)

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#### **Note 10—Long-Term Obligations: (Continued)**

The difference between the refunding bond's issuance amount and the net carrying amount of the debt that was refunded, \$37,590, has been reported as a deferred outflow of resources. Each year a portion of the deferred outflow of resources is reported as a component of interest expense. For the years ended June 30, 2024, and 2023, the amount reported as a deferred outflow of resources was \$11,884 and \$14,794, respectively, and the amount reported as a component of interest expense was \$2,910 for each year, respectively.

The bond's purchase agreement specifies that the Agency maintain a certain debt service coverage ratio. As of June 30, 2024, and 2023, the Agency has met this requirement.

#### **Note 11—Commitments and Contingencies**

Federal programs in which the Agency participates were audited in accordance with the provisions of *Government Auditing Standards*, issued by the Comptroller General of the United States, and the Uniform Guidance. Pursuant to the provisions, all major programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

In 2017, the Department of Behavioral Health and Developmental Services (DBHDS) partnered with the Agency to address additional service and support needs in the continuum of care for individuals with developmental disabilities who also have co-occurring behavioral health needs. DBHDS awarded the Agency a total of \$3,000,000 solely for the development of the two group homes in Northern Virginia. If the Agency decides to convert the home(s) for an alternate use or sell within the first twenty years, they will be responsible for paying back a prorated amount for the remaining years, unless DBHDS has agreed to convert the building(s) for another use upon bilateral agreement. The Agency will retain title to the group homes.

The Agency has entered into a service agreement with a software company for their accounting software system. The software company retains all ownership and intellectual property rights to the software services. The term of the service agreement is seven years beginning September 1, 2016, unless earlier terminated. After August 31, 2023, the service agreement will renew automatically each year. The approximate cost per year of the service agreement unless terminated is \$94,000. However, the Agency may incur additional costs based on startup, service label, and other optional service items.

#### **Note 12—Risk Management**

The Agency insures its potential losses from property casualties, worker's compensation, directors and officers, and professional staff liability with various commercial insurance carriers. All of the policies have low deductible amounts. Automobile and general liability policies have \$5,000,000 insured limits. The directors and officers liability policy has a \$1,000,000 insured limit and the medical malpractice coverage has a \$2,400,000 insured limit. Property damage is insured to \$23,648,517. Worker's compensation claims are insured to \$1,000,000 per accident and \$1,000,000 for total disease coverage. The Agency does not require or carry surety bonds on its members. There were no settlements which exceeded insurance coverage in the last three fiscal years.

**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES**

**Notes to Financial Statements  
June 30, 2024 and 2023 (Continued)**

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**Note 13–Contribution from Local Participating Governmental Units**

The participating local governmental units’ appropriated funds for the Agency’s operations are as follows:

	<u>2024</u>	<u>2023</u>
County of Culpeper	\$ 830,078	\$ 790,551
County of Fauquier	968,949	922,809
County of Madison	212,705	202,576
County of Orange	516,479	491,885
County of Rappahannock	110,225	104,976
Town of Culpeper	7,989	-
Town of Warrenton	5,700	-
Town of Orange	2,450	-
Total	<u>\$ 2,654,575</u>	<u>\$ 2,512,797</u>

**Note 14–Net Patient Revenue Sources**

Net patient revenues for 2024 and 2023 were from the following sources:

	<u>2024</u>	<u>2023</u>
Medicaid	\$ 10,179,971	\$ 8,569,701
Direct individual	314,009	308,002
Third party and other	1,851,089	953,315
Total	<u>\$ 12,345,069</u>	<u>\$ 9,831,018</u>

**Note 15–Line of Credit**

The Agency has a line of credit with a local bank in the amount of \$1,000,000. There were zero draws on the line of credit for the year ending June 30, 2024.

**Note 16–Restricted Net Position**

Net position is restricted for the following purposes:

	<u>2024</u>	<u>2023</u>
Pension plan	\$ 12,108,413	\$ 11,695,314
Federal and/or state funds not expended at year end	-	732,971
Total restricted net position	<u>\$ 12,108,413</u>	<u>\$ 12,428,285</u>

The Board of Directors have designated funds for future capital improvements of the Agency. The balance of these funds at June 30, 2024 was \$95,690.

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Notes to Financial Statements June 30, 2024 and 2023 (Continued)

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#### Note 17—Upcoming Pronouncements

Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences. It aligns the recognition and measurement guidance under a unified model and amends certain previously required disclosures. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023.

Statement No. 102, *Certain Risk Disclosures*, provides users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The requirements of this Statement are effective for fiscal years beginning after June 15, 2024.

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

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**- Required Supplementary Information -**

**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES**

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios  
For the Measurement Dates of June 30, 2015 through June 30, 2023

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Total pension liability:				
Service cost	\$ 1,054,035	\$ 956,873	\$ 940,365	\$ 849,681
Interest	2,449,097	2,431,070	2,162,784	2,106,598
Differences between expected and actual experience	(258,420)	(1,354,132)	541,232	(350,928)
Changes of assumptions	-	-	1,243,609	-
Benefit payments	(1,916,773)	(1,811,041)	(1,929,472)	(1,616,458)
Net change in total pension liability	\$ 1,327,939	\$ 222,770	\$ 2,958,518	\$ 988,893
Total pension liability - beginning	36,187,274	35,964,504	33,005,986	32,017,093
Total pension liability - ending (a)	<u>\$ 37,515,213</u>	<u>\$ 36,187,274</u>	<u>\$ 35,964,504</u>	<u>\$ 33,005,986</u>
Plan fiduciary net position:				
Contributions - employer	\$ -	\$ -	\$ -	\$ 41,817
Contributions - employee	625,634	550,980	511,517	492,919
Net investment income	3,061,925	(37,904)	10,780,776	765,899
Benefit payments	(1,916,773)	(1,811,041)	(1,929,472)	(1,616,458)
Administrator charges	(30,916)	(30,800)	(27,480)	(26,431)
Other	1,168	1,125	1,010	(899)
Net change in plan fiduciary net position	\$ 1,741,038	\$ (1,327,640)	\$ 9,336,351	\$ (343,153)
Plan fiduciary net position - beginning	47,882,588	49,210,228	39,873,877	40,217,030
Plan fiduciary net position - ending (b)	<u>\$ 49,623,626</u>	<u>\$ 47,882,588</u>	<u>\$ 49,210,228</u>	<u>\$ 39,873,877</u>
Agency's net pension liability (asset) - ending (a) - (b)	<u>\$ (12,108,413)</u>	<u>\$ (11,695,314)</u>	<u>\$ (13,245,724)</u>	<u>\$ (6,867,891)</u>
Plan fiduciary net position as a percentage of the total pension liability	132.28%	132.32%	136.83%	120.81%
Covered payroll	\$ 14,361,209	\$ 12,545,714	\$ 11,818,098	\$ 11,508,066
Agency's net pension liability (asset) as a percentage of covered payroll	-84.31%	-93.22%	-112.08%	-59.68%

Schedule is intended to show information for 10 years. Information prior to the 2015 valuation is not available. However, additional years will be included as they become available.

	2019	2018	2017	2016	2015
\$	818,960	\$ 856,857	\$ 901,142	\$ 966,693	\$ 974,294
	2,018,919	1,943,185	1,919,004	1,823,011	1,727,947
	126,448	(381,868)	(729,560)	(202,372)	(380,143)
	886,904	-	(376,797)	-	-
	(1,351,667)	(1,320,860)	(1,415,840)	(1,016,168)	(911,895)
\$	2,499,564	\$ 1,097,314	\$ 297,949	\$ 1,571,164	\$ 1,410,203
	29,517,529	28,420,215	28,122,266	26,551,102	25,140,899
\$	<u>32,017,093</u>	<u>29,517,529</u>	<u>28,420,215</u>	<u>28,122,266</u>	<u>26,551,102</u>
\$	1,205	\$ 52,986	\$ 60,304	\$ 315,865	\$ 322,538
	479,754	484,223	673,999	501,632	491,619
	2,551,515	2,699,308	4,053,758	577,080	1,455,520
	(1,351,667)	(1,320,860)	(1,415,840)	(1,016,168)	(911,895)
	(25,560)	(23,489)	(23,673)	(20,435)	(19,736)
	(1,605)	(2,393)	(3,584)	(244)	(307)
\$	1,653,642	\$ 1,889,775	\$ 3,344,964	\$ 357,730	\$ 1,337,739
	38,563,388	36,673,613	33,328,649	32,970,919	31,633,180
\$	<u>40,217,030</u>	<u>38,563,388</u>	<u>36,673,613</u>	<u>33,328,649</u>	<u>32,970,919</u>
\$	<u>(8,199,937)</u>	<u>(9,045,859)</u>	<u>(8,253,398)</u>	<u>(5,206,383)</u>	<u>(6,419,817)</u>
	125.61%	130.65%	129.04%	118.51%	124.18%
\$	10,525,578	\$ 10,143,368	\$ 10,229,478	\$ 10,179,505	\$ 10,043,691
	-77.90%	-89.18%	-80.68%	-51.15%	-63.92%

**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES**

Schedule of Employer Contributions

Pension Plan

Years Ended June 30, 2015 through June 30, 2024

<u>Date</u>	<u>Contractually Required Contribution (1)*</u>	<u>Contributions in Relation to Contractually Required Contribution (2)*</u>	<u>Contribution Deficiency (Excess) (3)</u>	<u>Employer's Covered Payroll (4)</u>	<u>Contributions as a % of Covered Payroll (5)</u>
2024	\$ -	\$ -	\$ -	\$ 15,768,406	0.00%
2023	180,970	180,970	-	14,361,209	1.26%
2022	-	-	-	12,545,714	0.00%
2021	-	-	-	11,818,098	0.00%
2020	-	-	-	11,508,066	0.00%
2019	1,205	1,205	-	10,525,578	0.01%
2018	52,908	52,908	-	10,143,368	0.52%
2017	60,304	60,304	-	10,229,478	0.59%
2016	315,865	315,865	-	10,179,505	3.10%
2015	322,388	322,538	(150)	10,043,691	3.21%

\* Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Required Supplementary Information

Pension Plan

Year Ended June 30, 2024

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES**

Schedule of Agency's Share of Net OPEB Liability  
 Group Life Insurance (GLI) Plan  
 For the Measurement Dates of June 30, 2017 through June 30, 2023

<b>Date</b>	<b>Employer's Proportion of the Net GLI OPEB Liability (Asset)</b>	<b>Employer's Proportionate Share of the Net GLI OPEB Liability (Asset)</b>	<b>Employer's Covered Payroll</b>	<b>Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4)</b>	<b>Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)</b>
<b>(1)</b>	<b>(2)</b>	<b>(3)</b>	<b>(4)</b>	<b>(5)</b>	<b>(6)</b>
2023	0.0610% \$	731,821 \$	14,373,366	5.09%	69.30%
2022	0.0577%	694,402	12,545,714	5.53%	67.21%
2021	0.0559%	651,293	11,548,798	5.64%	67.45%
2020	0.0534%	891,159	11,508,066	7.74%	52.64%
2019	0.0539%	877,748	10,525,578	8.34%	52.00%
2018	0.0536%	814,000	10,143,368	8.02%	51.22%
2017	0.0561%	845,000	10,229,478	8.26%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

**RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES**

Schedule of Employer Contributions

Group Life Insurance (GLI) Plan

Years Ended June 30, 2018 through June 30, 2024

<u>Date</u>	<u>Contractually Required Contribution (1)</u>	<u>Contributions in Relation to Contractually Required Contribution (2)</u>	<u>Contribution Deficiency (Excess) (3)</u>	<u>Employer's Covered Payroll (4)</u>	<u>Contributions as a % of Covered Payroll (5)</u>
2024	\$ 85,102	\$ 85,102	\$ -	\$ 15,759,579	0.54%
2023	77,616	77,616	-	14,373,366	0.54%
2022	67,747	67,747	-	12,545,714	0.54%
2021	62,364	62,364	-	11,548,798	0.54%
2020	41,817	41,817	-	11,508,066	0.36%
2019	42,015	42,015	-	10,525,578	0.40%
2018	54,000	54,000	-	10,143,368	0.53%

Schedule is intended to show information for 10 years. Since 2018 was the first year for this presentation, additional years will be included as they become available.

## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to Required Supplementary Information  
Group Life Insurance (GLI) Plan  
Year Ended June 30, 2024

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

- Other Supplementary Information -

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## ***Combining Financial Statements***

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Combining Statement of Net Position  
At June 30, 2024

	Rappahannock Rapidan Community Services	Orange Group Home Corporation	High Point Group Home Corporation
<b>ASSETS</b>			
<b>Current Assets:</b>			
Cash and cash equivalents	\$ 7,572,592	\$ -	\$ -
Accounts receivable, less allowance for uncollectibles	1,265,367	-	-
Accrued revenue	492,480	-	-
Total current assets	<u>\$ 9,330,439</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Restricted Assets:</b>			
Cash and cash equivalents	\$ 1,276,189	\$ 23,696	\$ 26,995
<b>Capital Assets:</b>			
Property and equipment, less accumulated depreciation	\$ 19,961,974	\$ 100,011	\$ 140,988
<b>Other Assets:</b>			
Net pension asset	\$ 12,108,413	\$ -	\$ -
Total assets	<u>\$ 42,677,015</u>	<u>\$ 123,707</u>	<u>\$ 167,983</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
OPEB related items	\$ 246,376	\$ -	\$ -
Deferred charge on refunding	11,884	-	-
Total deferred outflows of resources	<u>\$ 258,260</u>	<u>\$ -</u>	<u>\$ -</u>
<b>LIABILITIES</b>			
<b>Current Liabilities:</b>			
Accounts payable and accrued expenses	\$ 3,003,895	\$ -	\$ -
Accrued interest	11,267	-	-
Subscription liability, current portion	164,350	-	-
Compensated absences	1,431,478	-	-
Loans payable, current portion	213,373	-	-
Bond payable, current portion	65,391	-	-
Total current liabilities	<u>\$ 4,889,754</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Liabilities Payable from Restricted Assets:</b>			
Accounts payable and accrued expenses	\$ -	\$ 84,214	\$ 81,572
Tenant security deposits	-	527	809
Total liabilities payable from restricted assets	<u>\$ -</u>	<u>\$ 84,741</u>	<u>\$ 82,381</u>
<b>Long-term Liabilities:</b>			
Subscription liability, less current portion	\$ 42,148	\$ -	\$ -
Loans payable, less current portion	8,384,374	-	-
Bond payable, less current portion	230,877	-	-
Net OPEB liability	731,821	-	-
Total long-term liabilities	<u>\$ 9,389,220</u>	<u>\$ -</u>	<u>\$ -</u>
Total liabilities	<u>\$ 14,278,974</u>	<u>\$ 84,741</u>	<u>\$ 82,381</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related items	\$ 1,057,469	\$ -	\$ -
OPEB related items	107,926	-	-
Total deferred inflows of resources	<u>\$ 1,165,395</u>	<u>\$ -</u>	<u>\$ -</u>
<b>NET POSITION</b>			
Net investment in capital assets	\$ 10,873,345	\$ 100,011	\$ 140,988
Restricted	12,108,413	-	-
Board designated	95,690	-	-
Unrestricted (deficit)	4,413,458	(61,045)	(55,386)
Total net position	<u>\$ 27,490,906</u>	<u>\$ 38,966</u>	<u>\$ 85,602</u>

Canterbury Group Home Corporation	Rappahannock Elder Housing Corporation	Developmental Housing Corporation	Intercompany Eliminations	Total
\$ -	\$ -	\$ -	\$ -	\$ 7,572,592
-	-	-	-	1,265,367
-	-	-	(323,806)	168,674
\$ -	\$ -	\$ -	\$ (323,806)	\$ 9,006,633
\$ 41,652	\$ 211,479	\$ 25,541	\$ -	\$ 1,605,552
\$ 140,418	\$ 1,245,927	\$ 441,690	\$ -	\$ 22,031,008
\$ -	\$ -	\$ -	\$ -	\$ 12,108,413
\$ 182,070	\$ 1,457,406	\$ 467,231	\$ (323,806)	\$ 44,751,606
\$ -	\$ -	\$ -	\$ -	\$ 246,376
-	-	-	-	11,884
\$ -	\$ -	\$ -	\$ -	\$ 258,260
\$ -	\$ -	\$ -	\$ -	\$ 3,003,895
-	-	-	-	11,267
-	-	-	-	164,350
-	-	-	-	1,431,478
-	-	-	-	213,373
-	-	-	-	65,391
\$ -	\$ -	\$ -	\$ -	\$ 4,889,754
\$ 69,782	\$ 162,857	\$ 70,687	\$ (323,806)	\$ 145,306
903	7,536	1,308	-	11,083
\$ 70,685	\$ 170,393	\$ 71,995	\$ (323,806)	\$ 156,389
\$ -	\$ -	\$ -	\$ -	\$ 42,148
-	-	-	-	8,384,374
-	-	-	-	230,877
-	-	-	-	731,821
\$ -	\$ -	\$ -	\$ -	\$ 9,389,220
\$ 70,685	\$ 170,393	\$ 71,995	\$ (323,806)	\$ 14,435,363
\$ -	\$ -	\$ -	\$ -	\$ 1,057,469
-	-	-	-	107,926
\$ -	\$ -	\$ -	\$ -	\$ 1,165,395
\$ 140,418	\$ 1,245,927	\$ 441,690	\$ -	\$ 12,942,379
-	-	-	-	12,108,413
-	-	-	-	95,690
(29,033)	41,086	(46,454)	-	4,262,626
\$ 111,385	\$ 1,287,013	\$ 395,236	\$ -	\$ 29,409,108

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Combining Statement of Revenues, Expenses and Changes in Net Position  
Year Ended June 30, 2024

	Rappahannock Rapidan Community Services	Orange Group Home Corporation	High Point Group Home Corporation
<b>Operating revenue:</b>			
Net patient service revenue	\$ 12,345,069	\$ -	\$ -
<b>Operating expenses:</b>			
Salaries and benefits	\$ 22,954,838	\$ -	\$ -
Staff development	291,112	-	-
Facilities	2,270,094	31,705	37,014
Supplies	3,047,786	-	-
Travel	983,064	-	-
Contractual and consulting	1,867,571	-	-
Depreciation	975,478	7,328	7,368
Other	328,017	-	-
Total operating expenses	\$ 32,717,960	\$ 39,033	\$ 44,382
<b>Operating income (loss)</b>	\$ (20,372,891)	\$ (39,033)	\$ (44,382)
<b>Nonoperating income (expense):</b>			
Appropriations from governments:			
Commonwealth of Virginia	\$ 13,818,305	\$ -	\$ -
Federal government	3,450,230	-	-
Local governments	2,654,575	-	-
Other	2,236,387	11,913	11,130
Interest income	21,364	1	1
Interest expense	(354,073)	-	-
Gain (loss) on disposition of capital assets	112,610	-	-
Net nonoperating income (expense)	\$ 21,939,398	\$ 11,914	\$ 11,131
<b>Change in net position</b>	\$ 1,566,507	\$ (27,119)	\$ (33,251)
<b>Net position, beginning of year</b>	25,924,399	66,085	118,853
<b>Net position, end of year</b>	\$ 27,490,906	\$ 38,966	\$ 85,602

Canterbury Group Home Corporation	Rappahannock Elder Housing Corporation	Developmental Housing Corporation	Intercompany Eliminations	Total
\$ -	\$ -	\$ -	\$ -	\$ 12,345,069
\$ -	\$ -	\$ -	\$ -	\$ 22,954,838
-	-	-	-	291,112
37,467	102,625	41,181	-	2,520,086
-	-	-	-	3,047,786
-	-	-	-	983,064
-	-	-	-	1,867,571
7,054	54,568	16,505	-	1,068,301
-	-	-	-	328,017
\$ 44,521	\$ 157,193	\$ 57,686	\$ -	\$ 33,060,775
\$ (44,521)	\$ (157,193)	\$ (57,686)	\$ -	\$ (20,715,706)
\$ -	\$ -	\$ -	\$ -	\$ 13,818,305
-	-	-	-	3,450,230
-	-	-	-	2,654,575
26,760	85,271	19,971	-	2,391,432
2	7	1	-	21,376
-	-	-	-	(354,073)
-	-	-	-	112,610
\$ 26,762	\$ 85,278	\$ 19,972	\$ -	\$ 22,094,455
\$ (17,759)	\$ (71,915)	\$ (37,714)	\$ -	\$ 1,378,749
129,144	1,358,928	432,950	-	28,030,359
\$ 111,385	\$ 1,287,013	\$ 395,236	\$ -	\$ 29,409,108

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Combining Statement of Cash Flows  
Year Ended June 30, 2024

	Rappahannock Rapidan Community Services	Orange Group Home Corporation	High Point Group Home Corporation
<b>Cash flows from operating activities:</b>			
Receipts from customers	\$ 11,929,634	\$ -	-
Payments to suppliers	(7,371,582)	(14,449)	(7,787)
Payments to and for employees	(24,148,915)	-	-
Net cash provided by (used for) operating activities	<u>\$ (19,590,863)</u>	<u>\$ (14,449)</u>	<u>\$ (7,787)</u>
<b>Cash flows from noncapital financing activities:</b>			
Government grants	\$ 19,826,337	\$ -	-
Other	2,236,387	11,913	11,130
Net cash provided by (used for) noncapital financing activities	<u>\$ 22,062,724</u>	<u>\$ 11,913</u>	<u>\$ 11,130</u>
<b>Cash flows from capital and related financing activities:</b>			
Purchase of capital assets	\$ (1,757,859)	\$ -	-
Proceeds from sale of capital assets	112,610	-	-
Principal payments on mortgages and loans payable	(265,768)	-	-
Interest expense	(354,354)	-	-
Net cash provided by (used for) capital and related financing activities	<u>\$ (2,265,371)</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Cash flows from investing activities:</b>			
Interest income	\$ 21,364	\$ 1	\$ 1
<b>Net increase (decrease) in cash and cash equivalents</b>	<u>\$ 227,854</u>	<u>\$ (2,535)</u>	<u>\$ 3,344</u>
<b>Cash and cash equivalents, beginning of year (including restricted cash of \$1,185,906)</b>	<u>8,620,927</u>	<u>26,231</u>	<u>23,651</u>
<b>Cash and cash equivalents, end of year (including restricted cash of \$1,605,552)</b>	<u><u>\$ 8,848,781</u></u>	<u><u>\$ 23,696</u></u>	<u><u>\$ 26,995</u></u>
<b>Reconciliation of operating income (loss) to net cash provided by (used for ) operating activities:</b>			
Operating income (loss)	\$ (20,372,891)	\$ (39,033)	\$ (44,382)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:			
Depreciation	975,478	7,328	7,368
Changes in assets, deferred outflows of resources, liabilities, and deferred inflows of resources:			
Accounts receivable	(425,023)	-	-
Leases receivable	9,588	-	-
Prepaid items	267,327	-	-
Net pension asset	(413,099)	-	-
Deferred outflows of resources	389,605	-	-
Accounts payable and accrued expenses	1,012,004	17,070	28,947
Compensated absences	265,388	-	-
Net OPEB liabilities	37,419	-	-
Subscription liability	(154,381)	-	-
Deferred inflows of resources	(1,182,278)	-	-
Other	-	186	280
Net cash provided by (used for) operating activities	<u><u>\$ (19,590,863)</u></u>	<u><u>\$ (14,449)</u></u>	<u><u>\$ (7,787)</u></u>

Canterbury Group Home Corporation	Rappahannock Elder Housing Corporation	Developmental Housing Corporation	Intercompany Eliminations	Total
\$ -	\$ -	\$ -	\$ -	\$ 11,929,634
(19,247)	(34,752)	(27,295)	-	(7,475,112)
-	-	-	-	(24,148,915)
<u>\$ (19,247)</u>	<u>\$ (34,752)</u>	<u>\$ (27,295)</u>	<u>\$ -</u>	<u>\$ (19,694,393)</u>
\$ -	\$ -	\$ -	\$ -	\$ 19,826,337
26,760	85,271	19,971	-	2,391,432
<u>\$ 26,760</u>	<u>\$ 85,271</u>	<u>\$ 19,971</u>	<u>\$ -</u>	<u>\$ 22,217,769</u>
\$ -	\$ -	\$ -	\$ -	\$ (1,757,859)
-	-	-	-	112,610
-	-	-	-	(265,768)
-	-	-	-	(354,354)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (2,265,371)</u>
\$ 2	\$ 7	\$ 1	\$ -	\$ 21,376
\$ 7,515	\$ 50,526	\$ (7,323)	\$ -	\$ 279,381
<u>34,137</u>	<u>160,953</u>	<u>32,864</u>	<u>-</u>	<u>8,898,763</u>
<u>\$ 41,652</u>	<u>\$ 211,479</u>	<u>\$ 25,541</u>	<u>\$ -</u>	<u>\$ 9,178,144</u>
\$ (44,521)	\$ (157,193)	\$ (57,686)	\$ -	\$ (20,715,706)
7,054	54,568	16,505	-	1,068,301
-	-	-	-	(425,023)
-	-	-	-	9,588
-	-	-	-	267,327
-	-	-	-	(413,099)
-	-	-	-	389,605
18,220	67,183	13,886	-	1,157,310
-	-	-	-	265,388
-	-	-	-	37,419
-	-	-	-	(154,381)
-	-	-	-	(1,182,278)
-	690	-	-	1,156
<u>\$ (19,247)</u>	<u>\$ (34,752)</u>	<u>\$ (27,295)</u>	<u>\$ -</u>	<u>\$ (19,694,393)</u>

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Supplemental Schedule of Status of DARS Funds  
Year Ended September 30, 2023

Fund	Unencumbered Funds on Hand October 1, 2022	Total Funds Received During Period	Funds Requested by September 30, 2023 but not Received by September 30, 2023	Total of Funds Available During Period	Accrued Costs to Contract Period	Unencumbered Funds on Hand September 30, 2023
<b>Older Americans Act</b>						
Title III-B	\$ -	\$ 277,275	\$ -	\$ 277,275	\$ 354,058	\$ (76,783)
Title III-C (1)	-	152,685	-	152,685	254,733	(102,048)
Title III-C (2)	-	203,369	-	203,369	296,006	(92,637)
Title III-D	-	18,879	-	18,879	21,174	(2,295)
Title III-E	-	89,561	13,302	102,863	102,863	-
Title VII - Elder Abuse	-	2,381	-	2,381	2,700	(319)
Title VII - Ombudsman	-	15,424	-	15,424	19,008	(3,584)
NSIP	-	40,673	-	40,673	68,635	(27,962)
American Rescue Plan (ARP) III-B	-	123,443	-	123,443	123,443	-
Expanding Public Health Workforce	-	61,841	-	61,841	61,841	-
<b>Other Federal</b>						
VICAP-(PY 03/31/23 Award)	-	7,772	-	7,772	7,772	-
VICAP-(PY 03/31/24 Award)	-	16,864	2,703	19,567	19,567	-
DMAS Ombudsman FY 23	-	3,204	-	3,204	3,204	-
MIPPA - Priority 2 - SHIP	-	8,209	993	9,202	9,202	-
NWD-CDCP	-	35,000	-	35,000	35,000	-
<b>General Funds</b>						
OAA General-(PY 06/30/23)	-	82,063	-	82,063	93,177	(11,114)
Community Based-(PY 06/30/23)	-	71,839	-	71,839	49,000	22,839
Transportation-(PY 06/30/23)	-	33,187	-	33,187	31,057	2,130
Home Delivered Meals-(PY 06/30/23)	-	116,976	-	116,976	179,859	(62,883)
Supplemental Nutrition-(PY 06/30/23)	-	27,800	-	27,800	45,539	(17,739)
Ombudsman-(PY 06/30/23)	-	11,207	-	11,207	13,404	(2,197)
Care Coordination CCEVP-(PY 06/30/23)	-	65,411	-	65,411	74,830	(9,419)
Senior Cool Care	-	4,700	-	4,700	4,700	-
VICAP General Funds (PY 06/30/23)	-	25,000	-	25,000	25,000	-
Totals	\$ -	\$ 1,494,763	\$ 16,998	\$ 1,511,761	\$ 1,895,772	\$ (384,011)

## ***Supplemental Schedules***

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Supplemental Schedule of DARS Costs by Program Activity  
Year Ended September 30, 2023

Fund	Costs to Federal III B Funds	Costs to Federal III C-1 Funds	Costs to Federal III C-2 Funds	Costs to Federal III D Funds	Costs to Federal III E Funds	Costs to Federal VII Eld Ab. Funds	Costs to Federal VII OMB Funds	Costs to Federal ARP III C-1 Funds	Costs to Federal ARP III-D Funds	Costs to Federal ARP III-E Funds	Costs to Federal Expanding Public Health Workforce
<b>Title III (Except III-E),</b>											
<i>Older Americans Act Fund</i>											
Adult Day Care	\$ 17,748	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Comm. Referral Info & Assist	65,449	-	-	-	-	-	-	-	-	-	-
Options Counseling	29,209	-	-	-	-	-	-	-	-	-	-
Transportation	60,030	-	-	-	-	-	-	58,354	-	41,475	-
Congregate Meals	-	250,483	-	-	-	-	-	-	23,614	-	-
Home Delivered Meals	-	-	294,256	-	-	-	-	-	-	-	-
Nutrition Counseling	-	750	750	-	-	-	-	-	-	-	-
Nutrition Education	-	3,500	1,000	-	-	-	-	-	-	-	-
Other Disease Prevention	-	-	-	21,174	-	-	-	-	-	-	-
CDSME	31,135	-	-	-	-	-	-	-	-	-	-
Health Education Screening	55,699	-	-	-	-	-	-	-	-	-	-
Emergency Services	1,717	-	-	-	-	-	-	-	-	-	-
Outreach/Public Information	21,895	-	-	-	-	-	-	-	-	-	-
Socialization/Recreation	-	-	-	-	-	-	-	-	-	-	-
Legal Assistance	3,000	-	-	-	-	-	-	-	-	-	-
Elder Abuse Prevention	14,359	-	-	-	-	2,700	-	-	-	-	-
LTC Ombudsman Program	18,590	-	-	-	-	-	19,008	-	-	-	-
Prep. and Admin	35,227	-	-	-	-	-	-	-	-	-	-
Public Health Workforce	-	-	-	-	-	-	-	-	-	-	61,841
<b>Title III-E, Older Americans Act Funds</b>											
Adult Day Care	-	-	-	-	96,323	-	-	-	-	-	-
Direct Supplemental Service	-	-	-	-	6,540	-	-	-	-	-	-
<b>Totals</b>	<b>\$ 354,058</b>	<b>\$ 254,733</b>	<b>\$ 296,006</b>	<b>\$ 21,174</b>	<b>\$ 102,863</b>	<b>\$ 2,700</b>	<b>\$ 19,008</b>	<b>\$ 58,354</b>	<b>\$ 23,614</b>	<b>\$ 41,475</b>	<b>\$ 61,841</b>

Voluntary Contributions	Costs to Other Non-Fed Funds	DMAS Ombudsman	Costs to NSIP Funds	Costs to G.F. OAA General Funds	Costs to G.F. Comm. Based Funds	Costs to G.F. Transport Funds	Costs to G.F. HD Meals Funds	Costs to G.F. Supp Nutrition Funds	Costs to G.F. CCEVP Funds	Costs to G.F. Ombuds Funds	Total Title III & VII Costs
\$ -	\$ -	\$ -	\$ -	\$ -	66,251	\$ -	\$ -	\$ -	\$ -	\$ -	83,999
-	25,444	-	-	-	-	-	-	-	-	-	90,893
-	54,970	-	-	-	-	-	-	-	76,345	-	160,524
-	119,476	-	-	-	-	31,057	-	-	-	-	310,392
76,947	399,928	-	68,635	61,252	-	-	-	46,138	-	-	926,997
13,304	272,750	-	-	12,832	-	-	169,335	-	-	-	762,477
-	-	-	-	-	-	-	-	-	-	-	1,500
-	-	-	-	-	-	-	-	-	-	-	4,500
-	-	-	-	-	-	-	-	-	-	-	21,174
-	-	-	-	-	-	-	-	-	-	-	31,135
-	-	-	-	-	-	-	-	-	-	-	55,699
4,807	-	-	-	-	-	-	-	-	-	-	6,524
-	-	-	-	-	-	-	-	-	-	-	21,895
46,058	-	-	-	-	-	-	-	-	-	-	46,058
-	6,337	-	-	19,549	-	-	-	-	-	-	28,886
-	1,644	-	-	-	-	-	-	-	-	-	18,703
-	2,833	3,204	-	-	-	-	-	-	-	13,752	57,387
-	27,964	-	-	-	-	-	-	-	-	-	63,191
-	-	-	-	-	-	-	-	-	-	-	61,841
-	34,613	-	-	-	-	-	-	-	-	-	130,936
-	-	-	-	-	-	-	-	-	-	-	6,540
<u>\$ 141,116</u>	<u>\$ 945,959</u>	<u>\$ 3,204</u>	<u>\$ 68,635</u>	<u>\$ 93,633</u>	<u>\$ 66,251</u>	<u>\$ 31,057</u>	<u>\$ 169,335</u>	<u>\$ 46,138</u>	<u>\$ 76,345</u>	<u>\$ 13,752</u>	<u>\$ 2,891,251</u>

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Supplemental Schedule of Status of DARS Inventories  
 Year Ended September 30, 2023

Fund	Value on Hand October 1, 2022	Increase (Decrease) During Period	Value on Hand September 30, 2023
Title III-C (1) Older Americans Act	\$ 58,129	\$ (515)	\$ 57,614
Title III-C (2) Older Americans Act	31,548	(1,727)	29,821
Totals	\$ 89,677	\$ (2,242)	\$ 87,435

**- Other Information -**

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## RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

### Legend of Expense Categories Year Ended June 30, 2024

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The following describes the various types of expenses that are in the major expense functions as presented in the Agency's financial statements.

#### Personnel

- Salaries and Wages
- Fringe Benefits, which include
  - Payroll Taxes, Retirement and
  - Health Insurance and Related Costs

#### Staff Development

- Dues/Memberships
- Workshops
- Conventions
- In-Service Training
- Subscriptions
- Other Books

#### Facilities

- Rent
- Utilities
- Telephone
- Telephone - Emergency Services
- Maintenance Services
- Maintenance Services - Custodial
- Facility Insurance
- Licensure Fees
- Renovations/Repairs
- Other Residential Start Up Costs

#### Minor Equipment and Supplies

- Equipment. Less major items capitalized to fixed assets
- Data Processing Equipment, less major items capitalized to fixed assets
- Accounting System
- Maintenance Service Contracts
- Equipment Repairs
- Office/Facility Supplies
- Educational/Recreational Supplies
- Food
- Drugs/Medical Supplies
- Other Recognition

#### Travel

- Private Mileage
- Private Mileage - Emergency Services
- Individual Transportation
- Vehicle Operating Costs
- Vehicle Insurance
- Food/Lodging
- Parking and Tolls
- Reimbursement to Board Members

#### Contractual and Consulting

- Accounting/Auditing Services
- Data Processing Services
- Legal Services
- Psychiatric/Psychological Services
- Contractual ITC
- Technical Services
- Other Contractual

#### Other

- Liability Insurance
- Postage
- Printing/Duplicating
- Transcripts/Background Checks
- Advertising
- Other Miscellaneous

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**- Compliance -**

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**Independent Auditor's Report on Internal Control Over Financial Reporting  
and On Compliance and Other Matters Based on an Audit of Financial  
Statements Performed in Accordance with *Government Auditing Standards***

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**To the Honorable Members of the Board of Directors  
Rappahannock Rapidan Community Services  
Culpeper, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the business-type activities and the aggregate remaining fund information of Rappahannock Rapidan Community Services as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise Rappahannock Rapidan Community Services' basic financial statements and have issued our report thereon dated March 15, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Rappahannock Rapidan Community Services' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Rappahannock Rapidan Community Services' internal control. Accordingly, we do not express an opinion on the effectiveness of Rappahannock Rapidan Community Services' internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Rappahannock Rapidan Community Services' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robinson, Farmer, Cox, Associates*

Charlottesville, Virginia

March 15, 2025



**Independent Auditors' Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the *Uniform Guidance***

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To the Honorable Members of the Board of Directors  
Rappahannock Rapidan Community Services  
Culpeper, Virginia

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Rappahannock Rapidan Community Services' compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Rappahannock Rapidan Community Services' major federal programs for the year ended June 30, 2024. Rappahannock Rapidan Community Services' major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Rappahannock Rapidan Community Services complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Rappahannock Rapidan Community Services and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Rappahannock Rapidan Community Services' compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Rappahannock Rapidan Community Services' federal programs.

## ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Rappahannock Rapidan Community Services' compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Rappahannock Rapidan Community Services' compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Rappahannock Rapidan Community Services' compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Rappahannock Rapidan Community Services' internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Rappahannock Rapidan Community Services' internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

## Report on Internal Control over Compliance (Continued)

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Robinson, Farmer, Cox, Associates*

Charlottesville, Virginia

March 15, 2025

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RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2024

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Federal Expenditures
<u>Department of Housing and Urban Development</u>			
Pass-Through Payments:			
Virginia Housing Development Authority:			
Section 8 Housing Choice Vouchers (Housing Voucher Cluster)	14.871	Not available	\$ 104,872
<u>Department of Health and Human Services</u>			
Pass-Through Payments:			
Virginia Department of Behavioral Health and Disability Services: and Substance Abuse Services:			
Opioid STR	93.788	5H79TI080220-02	584,210
Block Grants for Community Mental Health Services	93.958	2B090SM010053-18	746,919
Block Grants for Prevention and Treatment of Substance Abuse	93.959	2B08TI010053-18	501,307
Virginia Department of Health:			
Special Programs for the Aging - Title IV and Title II Discretionary Projects	93.048	Not available	10,000
Special Programs for the Aging - Title VII, Chapter 3 - Programs for Prevention of Elder Abuse, Neglect, and Exploitation	93.041	Not available	21,885
Special Programs for the Aging - Title VII, Chapter 2- Long Term Care Ombudsman Services for Older Individuals	93.042	Not available	6,607
Special Programs for the Aging - Title III, Part D - Disease Prevention and Health Promotion Services	93.043	Not available	28,605
Special Programs for the Aging - Title III, Part B - Grants for Supportive Services and Senior Centers	93.044	Not available	\$ 416,991
Special Programs for the Aging - Title III, Part C - Nutrition Services	93.045	Not available	621,317
Nutrition Services Incentive Program	93.053	Not available	21,655
Total Aging Cluster			1,059,963
National Family Caregiver Support, Title III Part E	93.052	Not available	159,092
Medicare Enrollment Assistance Program	93.071	Not available	81,811
Medical Assistance Program (Medicaid Cluster)	93.778	Not available	3,075
Total Department of Health and Human Services			\$ 3,203,474
<u>Department of Education</u>			
Pass-Through Payments:			
Virginia Department of Behavioral Health and Disability Services:			
Special Education - Grants for Infants and Families	84.181	Not available	\$ 141,884
Total expenditures of federal awards			\$ 3,450,230

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Notes to the Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2024

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Note A - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the Rappahannock Rapidan Community Services under programs of the federal government for the year ended June 30, 2024. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Rappahannock Rapidan Community Services, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Rappahannock Rapidan Community Services.

Note B - Summary of Significant Accounting Policies

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(2) Pass-through entity identifying numbers are presented where available.

Note C - Subrecipients

No awards were passed through to subrecipients.

Note D - Indirect Cost Recovery

The entity has elected not to use the 10% de minimis indirect cost rate allowed under Uniform Guidance.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Schedule of Findings and Questioned Costs  
Year Ended June 30, 2024

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**Section I - Summary of Auditors' Results**

**Financial Statements**

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified	None reported
Noncompliance material to financial statements noted?	No

**Federal Awards**

Internal control over major programs:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified	None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)?	No

Identification of major programs:

Assistance <u>Listing Number</u>	<u>Name of Federal Program or Cluster</u>
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93.044 / 93.045 / 93.053	Aging Cluster
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Dollar threshold used to distinguish between Type A and Type B programs	\$750,000
Auditee qualified as low-risk auditee?	Yes

**Section II - Financial Statement Findings**

There are no financial statement findings to report.

**Section III - Federal Award Findings and Questioned Costs**

There are no federal award findings and questioned costs to report.

RAPPAHANNOCK RAPIDAN COMMUNITY SERVICES

Summary Schedule of Prior Audit Findings  
Year Ended June 30, 2024

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There were no items reported.