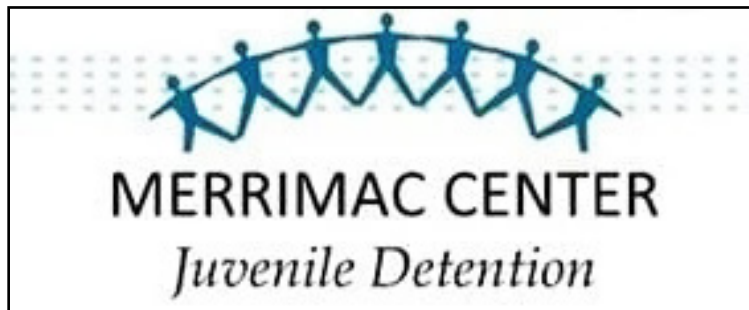


# **Middle Peninsula Juvenile Detention Commission**



## **Basic Financial Statements** *(With Report of Independent Auditor)*

**June 30, 2025**

# Middle Peninsula Juvenile Detention Commission

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## Report of Independent Auditor

To the Board of Directors  
Middle Peninsula Juvenile Detention Commission  
Williamsburg, Virginia

### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the accompanying financial statements of the Middle Peninsula Juvenile Detention Commission (the "Commission"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Commission, as of June 30, 2025, and the respective changes in financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia (the "Specifications"). Our responsibilities under those standards and Specifications are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Specifications will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Specifications, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the Statistical Section but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated October 6, 2025, on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Commission's internal control over financial reporting and compliance.

*Cherry Bekaert LLP*

Richmond, Virginia  
October 6, 2025

**Middle Peninsula Juvenile Detention Commission  
Management's Discussion and Analysis  
June 30, 2025**

This section of the Middle Peninsula Juvenile Detention Commission's (the Commission) annual financial report presents our discussion and analysis of the Commission's financial performance during the fiscal year ended June 30, 2025.

**Financial Highlights**

The Commission had an increase in net position of \$211,464 for fiscal year 2025. This increase is primarily a result of sustained operating revenues and interest income earned on an investment account. In addition, the Commission restated its beginning net position by (\$73,467) to reflect adjustments related to the adoption of a new accounting standard on compensated absences. Additional information on this restatement can be found in Notes 1 and 11 to the basic financial statements. Prior year information, to the extent presented here, is provided for comparative purposes only and does not reflect this restatement.

**Overview of the Financial Statements**

The financial section of this report has two components - Management's Discussion and Analysis (this section) and the basic financial statements. The basic financial statements are comprised of the Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position, Statement of Cash Flows, and Notes to the Financial Statements. The Statement of Net Position presents information on the Commission's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference between these two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating. However, it is also important to consider other nonfinancial factors, such as changes in economic conditions, population and service area growth, and new or changed legislation. The Statement of Revenues, Expenses, and Changes in Net Position presents information showing how net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. Notes to the financial statements are an integral part of the statements and should be read in conjunction with the financial statements and the Management's Discussion and Analysis.

The Commission is accounted for under the economic resources measurement focus and the accrual basis of accounting similar to an enterprise fund. Accordingly, revenues are recognized in the period earned and expenses are recognized when they are incurred. Enterprise funds are used to account for the ongoing activities that are financed and operated similar to those often found in the private sector.

**Financial Analysis**

**Summary of Statement of Net Position**

	<u>6/30/2025</u>	<u>6/30/2024</u>
Current and other assets	\$ 4,148,703	\$ 3,807,865
Restricted assets	9,032	2,766
Capital assets, net of accumulated depreciation	<u>3,023,167</u>	<u>3,275,147</u>
<b>Total assets</b>	<u>7,180,902</u>	<u>7,085,778</u>
Deferred outflows of resources	<u>321,054</u>	<u>276,358</u>
<b>Total assets and deferred outflows of resources</b>	<u>\$ 7,501,956</u>	<u>\$ 7,362,136</u>
Current liabilities	\$ 495,777	\$ 380,073
Noncurrent liabilities	<u>929,204</u>	<u>1,010,089</u>
<b>Total liabilities</b>	<u>1,424,981</u>	<u>1,390,162</u>
Deferred inflows of resources	<u>185,219</u>	<u>218,215</u>
Net investment in capital assets	2,250,104	2,417,582
Restricted	9,032	2,766
Unrestricted	<u>3,632,620</u>	<u>3,333,411</u>
<b>Total net position</b>	<u>5,891,756</u>	<u>5,753,759</u>
<b>Total liabilities, deferred inflows of resources, and net position</b>	<u>\$ 7,501,956</u>	<u>\$ 7,362,136</u>

**Middle Peninsula Juvenile Detention Commission  
Management's Discussion and Analysis  
June 30, 2025**

Total assets increased by \$95,124 for the year ending June 30, 2025, primarily due to an increase in cash and short-term investments related to revenue earned during the fiscal year.

Total liabilities increased by \$34,819 in fiscal year 2025, primarily due to the implementation the new accounting standard on compensated absences.

For fiscal year 2025, deferred outflows of resources increased by \$44,696 and deferred inflows of resources decreased by (\$32,996). These deferred outflows and inflows of resources consisted of employer contributions subsequent to the measurement date, changes in assumptions, changes in proportion, and differences between expected and actual experience and between projected and actual earnings on plan investments related to the Commission's pension and OPEB plans.

At June 30, 2025, the net position for the Commission was \$5,891,756.

<b>Summary of Statement of Revenues, Expenses and Changes in Net Position for the Year Ended</b>
--

	<b>6/30/2025</b>	<b>6/30/2024</b>
Fees from member jurisdictions	\$ 1,852,545	\$ 1,852,540
Other operating revenues	3,603,978	3,600,294
<b>Total operating revenues</b>	<b>5,456,523</b>	<b>5,452,834</b>
Salaries, wages and benefits	4,292,316	3,840,873
Other expenses	1,060,788	996,517
<b>Total operating expenses</b>	<b>5,353,104</b>	<b>4,837,390</b>
<b>Operating income</b>	<b>103,419</b>	<b>615,444</b>
Net nonoperating revenues	108,045	109,727
<b>Change in net position</b>	<b>211,464</b>	<b>725,171</b>
<b>Net position, beginning of year, as restated</b>	<b>5,680,292</b>	<b>5,028,588</b>
<b>Net position, end of year</b>	<b>\$ 5,891,756</b>	<b>\$ 5,753,759</b>

One of the Commission's primary sources of revenue is the fees from the member jurisdictions that they serve. These fees are based on a five-year rolling average and fluctuate year-to-year based on anticipated expenses and expected income from other sources when the budget is adopted.

Other operating revenues consist primarily of funds from the state and federal governments as well as fees from non-member jurisdictions. In fiscal year 2025, this amount increased by \$3,689 from 2024, primarily due to an increase in non-member fees and revenue from the federal government.

Salaries, wages, and benefits accounted for 80.2% of total operating expenses in fiscal year 2025. Personnel costs increased by \$451,443 in 2025 primarily due to overtime and on-call hours attributed to employee turnover as well as serving the highest population in over five years. The Commission also approved shift differential and employee bonuses to improve staff retention.

Other operating expenses increased by \$64,271 from 2024, primarily due to increases in costs of supplies and professional services, as well as the purchase of bed space from other centers to control overcrowding.

For 2025, net nonoperating revenues consisted of interest earned on investments, loss on the disposal of capital assets, and interest expense.

Total net position increased by \$211,464 for the fiscal year ended June 30, 2025, mainly due to the reasons enumerated above.

**Middle Peninsula Juvenile Detention Commission  
Management's Discussion and Analysis  
June 30, 2025**

**Capital Assets**

	<u>6/30/2025</u>	<u>6/30/2024</u>
Nondepreciable	\$ 118,354	\$ 118,354
Depreciable, net	2,855,802	3,086,253
Right-to-use subscription assets, net	43,514	60,920
Right-to-use leased assets, net	5,497	9,620
<b>Capital assets, net</b>	<u>\$ 3,023,167</u>	<u>\$ 3,275,147</u>

For fiscal year 2025, the decrease in net depreciable capital assets primarily resulted from the net effect of any additions or disposals, and the depreciation expense incurred. Additional information can be found in Note 4 to the basic financial statements.

**Long-Term Debt**

Below is a summary of the Commission's long-term debt as of June 30, 2025, and 2024, respectively.

	<u>6/30/2025</u>	<u>6/30/2024</u>
Financed purchase agreement	\$ 729,819	\$ 793,288
Net pension liability	78,463	49,113
Net group life insurance OPEB liability	105,231	124,249
Retiree healthcare OPEB plan liability	59,914	56,052
Net health insurance credit OPEB liability	-	7,612
Lease liability	5,713	9,844
Subscriptions liability	37,531	54,433
Compensated absences	243,951	187,808
Total	<u>\$ 1,260,622</u>	<u>\$ 1,282,399</u>

The Commission implemented Governmental Accounting Standards Board's Statement No. 101, *Compensated Absences*, in fiscal year 2025. This standard updated the recognition and measurement guidance for compensated absences. Additional information about the Commission's long-term debt can be found in Note 6 to the financial statements.

**Economic Factors and Next Year's Budget**

The Commission adopts an annual budget for its operating activities for the purpose of determining the annual contributions from the member jurisdictions required to fund these activities. The fiscal year 2026 approved budget for the Commission is \$5,516,500. This budget reflects an increase of \$375,730 above fiscal year 2025. This increase is due to planned salary increases, approved bonuses, and other staff retention strategies also affecting the cost of fringe benefits.

The Commission will continue to face challenges in the upcoming fiscal year to address staff retention and the costs associated with recruitment. The upcoming fiscal year will see continued building and mechanical upgrades, including a large air conditioner replacement cost, and other items related to maintaining an aging facility. Other costs will be related to an ever-changing technology and hardware infrastructure.

**Requests for Financial Information**

This financial report is designed to provide a general overview of the Commission's finances and to demonstrate the Commission's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to the James City County Department of Financial and Management Services, 101-F Mounts Bay Road, P.O. Box 8784, Williamsburg, Virginia 23187-8784.

\* \* \* \* \*

**Middle Peninsula Juvenile Detention Commission**  
**Statement of Net Position**  
**June 30, 2025**

**Assets and Deferred Outflows of Resources**

<b>Current assets</b>	
Cash, cash equivalents, and short-term investments (Note 2)	\$ 4,077,337
Accounts receivable (Note 3)	66,359
Due from James City County (Note 5)	5,007
<b>Total current assets</b>	4,148,703
<b>Restricted assets</b>	
Health insurance credit OPEB asset (Note 8)	3,018
Virginia local disability program OPEB asset, net (Note 8)	6,014
<b>Total restricted assets</b>	9,032
<b>Capital assets (Note 4)</b>	
Nondepreciable	118,354
Depreciable, net	2,904,813
<b>Capital assets, net</b>	3,023,167
<b>Total assets</b>	7,180,902
<b>Deferred outflows of resources</b>	
Deferred pension outflows (Note 7)	247,432
Deferred retiree healthcare OPEB plan (Note 8)	4,915
Deferred group life insurance OPEB plan (Note 8)	51,530
Deferred health insurance credit OPEB plan (Note 8)	4,339
Deferred Virginia local disability program OPEB plan (Note 8)	12,838
<b>Total deferred outflows of resources</b>	321,054
<b>Total assets and deferred outflows of resources</b>	\$ 7,501,956

**Liabilities, Deferred Inflows of Resources, and Net Position**

<b>Liabilities</b>	
Accounts payable	\$ 83,054
Interest payable	10,951
Lease and subscription interest payable	549
Accrued payroll	69,805
Long-term liabilities (Notes 6, 7, 8, 9 and 10):	
Due within one year	331,418
Due in more than one year	929,204
<b>Total liabilities</b>	1,424,981
<b>Deferred inflows of resources</b>	
Deferred pension inflows (Note 7)	118,107
Deferred retiree healthcare OPEB plan (Note 8)	23,041
Deferred group life insurance OPEB plan (Note 8)	33,346
Deferred health insurance credit OPEB plan (Note 8)	8,347
Deferred Virginia local disability program OPEB plan (Note 8)	2,378
<b>Total deferred inflows of resources</b>	185,219
<b>Net position</b>	
Net investment in capital assets	2,250,104
Restricted for health insurance credit OPEB	3,018
Restricted for Virginia local disability program OPEB	6,014
Unrestricted	3,632,620
<b>Total net position</b>	5,891,756
<b>Total liabilities, deferred inflows of resources, and net position</b>	\$ 7,501,956

*See accompanying notes to financial statements.*

**Middle Peninsula Juvenile Detention Commission**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2025**

<b>Operating revenues</b>	
Fees from member jurisdictions	\$ 1,852,545
Commonwealth of Virginia	1,898,285
Federal government	96,701
Fees from nonmember jurisdictions	1,603,992
Other	5,000
<b>Total operating revenues</b>	<u>5,456,523</u>
<b>Operating expenses</b>	
Salaries and wages	3,322,328
Employee benefits	969,988
Depreciation and amortization	251,745
Supplies	279,677
Professional services	200,146
Utilities	109,760
Miscellaneous	57,127
Insurance	27,519
Training	7,103
Purchase of bedspace	96,919
Minor furniture and equipment	25,549
Capital improvements	5,243
<b>Total operating expenses</b>	<u>5,353,104</u>
<b>Operating income</b>	<u>103,419</u>
<b>Nonoperating revenues (expenses)</b>	
Interest income	143,642
Loss on sale/disposal of capital assets	(14,980)
Interest expense	(20,617)
<b>Total nonoperating revenues, net</b>	<u>108,045</u>
<b>Change in net position</b>	211,464
<b>Net position - beginning of year, as previously presented</b>	5,753,759
<b>Restatement - change in accounting principle</b>	(73,467)
<b>Net position, beginning of year, as restated (Note 11)</b>	<u>5,680,292</u>
<b>Net position, end of year</b>	<u><u>\$ 5,891,756</u></u>

*See accompanying notes to financial statements.*

**Middle Peninsula Juvenile Detention Commission**  
**Statement of Cash Flows**  
**For the Fiscal Year Ended June 30, 2025**

<b>Cash flows from operating activities:</b>	
Cash received from customers	\$ 5,488,137
Cash payments to suppliers for goods and services	(791,899)
Cash payments for personnel services	(4,346,360)
<b>Net cash provided by operating activities</b>	<u>349,878</u>
<b>Cash flows from capital and related financing activities:</b>	
Repayment of financed purchase	(63,469)
Interest paid	(21,821)
Payment of lease liabilities	(4,131)
Payment of subscription liabilities	(16,902)
Acquisition and construction of capital assets	(14,745)
<b>Net cash used in capital and financing activities</b>	<u>(121,068)</u>
<b>Cash flows from investment activities:</b>	
Interest received	143,642
<b>Increase in cash and short-term investments</b>	<u>372,452</u>
<b>Cash, cash equivalents, and short-term investments, beginning of year</b>	<u>3,704,885</u>
<b>Cash, cash equivalents, and short-term investments, end of year</b>	<u><u>\$ 4,077,337</u></u>
<b>Reconciliation of operating income to net cash provided by operating activities</b>	
Operating income	\$ 103,419
Adjustments to reconcile operating income to cash provided by operating activities:	
Depreciation and amortization	251,745
Pension expense, net of employer contributions	(78,305)
Retiree healthcare OPEB expense, net of employer contributions	(6,583)
Group life insurance OPEB expense, net of employer contributions	13,610
Health insurance credit OPEB expense, net of employer contributions	(2,886)
Virginia local disability program OPEB expense, net of employer contributions	(3,212)
Changes in operating assets and liabilities:	
Accounts receivable	35,839
Due from James City County	(4,225)
Accounts payable	17,144
Accrued payroll	40,656
Compensated absences	(17,324)
<b>Total adjustments</b>	<u>246,459</u>
<b>Net cash provided by operating activities</b>	<u><u>\$ 349,878</u></u>

*See accompanying notes to financial statements.*

**Middle Peninsula Juvenile Detention Commission**  
**Notes to Financial Statements**  
**June 30, 2025**

**1) Summary of Significant Accounting Policies**

The Middle Peninsula Juvenile Detention Commission (Commission) was created as a political subdivision of the Commonwealth of Virginia by resolutions adopted in 1993. Member jurisdictions are as follows: Caroline County, Charles City County, Essex County, Gloucester County, Hanover County, James City County, King and Queen County, King William County, Lancaster County, Mathews County, Middlesex County, New Kent County, Northumberland County, City of Poquoson, Richmond County, Westmoreland County, City of Williamsburg, and York County.

The general purpose of the Commission is to maintain and operate a detention center facility for youths. A 32-bed facility was completed and placed into operation in December 1997. An additional 16-bed facility was placed into operation in July 1998.

**Reporting Entity**

The Commission is a legally separate organization, and the member jurisdictions cannot impose their will on the Commission. There is no potential financial benefit or burden in the relationship. Accordingly, the Commission is not considered a component unit of any other entity. James City County (County) is the fiscal agent for the Commission.

**Basis of Accounting and Presentation**

The Commission utilizes the economic resources measurement focus and the accrual basis of accounting similar to an enterprise fund. Accordingly, revenues are recognized in the period earned and expenses are recognized when they are incurred. Enterprise funds are used to account for activities that are financed and operated similar to those often found in the private sector. Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from the Commission's ongoing operations. Operating revenues include fees from member and nonmember jurisdictions, and intergovernmental revenues. Operating expenses include salaries and wages, employee benefits, and administrative expenses. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses. The Commission generally first uses restricted assets for expenses incurred for which both restricted and unrestricted assets are available.

**Cash Equivalents**

For purposes of the Statement of Cash Flows, cash equivalents are defined as short-term, highly liquid investments that are both (a) readily convertible to known amounts of cash and (b) so near maturity that they present insignificant risk of changes in value because of changes in interest rates. The Commission considers all certificates of deposits, regardless of their maturity, and other investments with original maturities of three months or less to be cash equivalents.

**Capital Assets**

The Commission's policy is to capitalize capital assets with a historical cost or acquisition value at the time of donation of ten thousand dollars (\$10,000) or greater. The costs of major improvements are capitalized while the costs of maintenance and repairs, which do not improve or extend the life of an asset, are expensed. The Commission provides for depreciation of capital assets using the straight-line method at amounts estimated to amortize the cost or basis of the assets over their estimated useful lives. When capital assets are sold or retired, the related assets and accumulated depreciation are removed from the accounts and any gain or loss is included in nonoperating revenues (expenses).

**Middle Peninsula Juvenile Detention Commission  
Notes to Financial Statements  
June 30, 2025**

**1) Summary of Significant Accounting Policies, Continued**

The capitalization policy and estimated useful lives for the Commission’s capital assets are as follows:

<u>Capital Assets</u>	<u>Capitalize at Value</u>	<u>Useful Life</u>
Land	All	Indefinite
Right-to-use leased assets - equipment	\$ 10,000	4
Right-to-use subscription assets	10,000	5
Machinery and equipment	10,000	5-20
Vehicles	10,000	4
Land improvements	10,000	20
Building improvements	25,000	10-20
Buildings	50,000	40

**Deferred Outflows and Inflows of Resources**

In addition to assets and liabilities, the Statement of Net Position reports separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows represent a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources until then. Deferred inflows represent an acquisition of net position that is applicable to a future reporting period and, therefore, will not be recognized as an inflow of resources until that time.

The Commission has the following items that qualify for reporting in these categories:

- **Contributions subsequent to the measurement date for pensions and OPEB:** These contributions are a deferred outflow, which will be applied to the net pension or OPEB liability in the next fiscal year.
- **Differences between expected and actual experience for economic/demographic factors in the measurement of the total pension or OPEB liability:** This difference will be recognized in pension or OPEB expense over the expected average remaining service life of all employees provided with benefits in the plan and may be reported as a deferred inflow or outflow as appropriate.
- **Differences resulting from a change in proportion of the collective net pension and OPEB liabilities:** This difference will be recognized in pension and OPEB expense over the expected average remaining service life of all employees provided with benefits in the plan and may be reported as a deferred inflow or outflow as appropriate.
- **Difference between projected and actual earnings on pension and OPEB plan investments:** This difference will be recognized in pension or OPEB expense over the closed five-year period and may be reported as a deferred outflow or inflow as appropriate.
- **Differences resulting from changes in assumptions on pension plan or OPEB investments:** These differences will be recognized in pension or OPEB expense over the estimated remaining service life of employees subject to the plan.

**Fees Revenues**

Fees from member jurisdictions consist of charges billed on a rolling five-year utilization average. The member’s annual charge is based on the ratio of each member jurisdiction’s usage of space in the detention center during the preceding five fiscal years to the aggregate usage of space by all member jurisdictions during the same five fiscal years.

The Commission has contractual agreements with the Commonwealth of Virginia Department of Juvenile Justice to provide detention re-entry placement for juvenile offenders as well as to provide intake assessment services on state ward juveniles to determine if they would benefit from the Community Placement Program.

**Middle Peninsula Juvenile Detention Commission**  
**Notes to Financial Statements**  
**June 30, 2025**

**1) Summary of Significant Accounting Policies, Continued**

**Leases**

The Commission is a lessee for noncancellable leases of equipment. The Commission recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the Statement of Net Position. The Commission recognizes lease liabilities with an initial, individual value of \$10,000 or more for equipment leases and \$50,000 or more for building leases.

At the commencement of a lease, the Commission initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the Commission determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Commission uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Commission generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the non-cancellable period of the lease. In addition, the likelihood of any extension, renewal, or termination option is assessed in determining the lease term.
- Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the Commission is reasonably certain to exercise.

The Commission monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Right to use leased assets are reported with other depreciable capital assets and lease liabilities are reported with long-term debt on the Statement of Net Position.

**Subscription-Based Information Technology Arrangements (SBITAs)**

The Commission has entered into certain subscription-based information technology arrangements (SBITAs). The Commission recognizes a subscription liability and an intangible right-to-use subscription asset in the Statement of Net Position. The Commission recognizes subscription liabilities with an initial, individual value of \$10,000 or more. At the commencement of a subscription, the Commission initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The right-to-use subscription asset is initially measured as the initial amount of the subscription liability, adjusted for SBITA payments made at or before the subscription commencement date, plus certain initial implementation stage costs. Subsequently, the right-to-use subscription asset is amortized on a straight-line basis over the subscription term.

Key estimates and judgments related to SBITAs include how the Commission determines (1) the discount rate used to discount expected SBITA payments to present value, (2) subscription term, and (3) SBITA payments.

- The Commission uses the interest rate charged by the SBITA vendor as the discount rate. When the interest rate charged by the vendor is not provided, the Commission generally uses its estimated incremental borrowing rate as the discount rate for SBITAs.
- The subscription term includes the noncancellable period in which the Commission has the right to use the underlying subscription asset. In addition, the likelihood of any extension or termination option is assessed in determining the subscription term.

**Middle Peninsula Juvenile Detention Commission  
Notes to Financial Statements  
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**1) Summary of Significant Accounting Policies, Continued**

**Subscription-Based Information Technology Arrangements (SBITAs), Continued**

The Commission monitors changes in circumstances that would require a remeasurement of its SBITAs and will remeasure the subscription liabilities and right-to-use subscription assets if certain changes occur that are expected to significantly affect the amount of the subscription liability.

Right-to-use subscription assets are reported with other depreciable capital assets and subscription liabilities are reported with long-term debt on the Statement of Net Position.

**Adoption of a New Accounting Statement**

For fiscal year 2025, the Commission implemented Governmental Accounting Standards Board's Statement No. 101, *Compensated Absences*. The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences, aligning that guidance under a unified model, and amending certain previously required disclosures. The unified recognition and measurement model in this statement will result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation. In addition, the model can be applied consistently to any type of compensated absence and will eliminate potential comparability issues between governments that offer different types of leave. The model also will result in a more robust estimate of the amount of compensated absences that a government will pay or settle, which will enhance the relevance and reliability of information about the liability for compensated absences.

**Compensated Absences**

The Commission recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example, paid in cash to the employee) during or upon separation from employment. Based on the criteria listed, three types of leave qualify for liability recognition for compensated absences: annual leave, paid time off, and sick leave. The liability for compensated absences is reported as incurred in the Statement of Net Position and includes salary-related benefits.

The Commission's policies regarding the qualifying types of leave are as follows:

- **Annual Leave:** The Commission's policy permits eligible employees to accumulate earned but unused annual leave up to the amount of leave that can be earned by an employee in a two-year period. Any excess above that annual maximum is forfeited. Upon separation of employment from the Commission, employees receive the monetary equivalent of their accrued annual leave up to the annual maximum.
- **Paid Time Off:** The Commission's policy permits eligible employees to accumulate earned but unused paid time off up to the amount of leave that can be earned in one year. Any excess above that annual maximum is forfeited. Upon separation of employment from the Commission, employees receive the monetary equivalent of their accrued paid time off up to the annual maximum.
- **Sick Leave:** The Commission's policy permits eligible employees to accumulate earned but unused sick leave with no maximum limit to the amount of sick leave that may be accrued. Upon separation of employment from the Commission, all sick leave lapses, and no monetary obligation exists. However, a liability for the estimated value of sick leave that will be used by employees as time off is included in the liability for compensated absences.

**2) Cash, Cash Equivalents, and Short-Term Investments**

The Commission's cash, cash equivalents, and short-term investments at June 30, 2025, consist of:

Bank deposits	\$	983,180
Petty cash		1,500
Amounts held for others		643
Investments		3,092,014
Total		\$ 4,077,337

**Middle Peninsula Juvenile Detention Commission  
Notes to Financial Statements  
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**2) Cash, Cash Equivalents, and Short-Term Investments, Continued**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) or collateralized in accordance with the Virginia Security for Public Deposits Act, Section 2.2-4400 et. seq. of the *Code of Virginia*.

The Commission's investments at June 30, 2025, were as follows:

<u>Investment Type</u>	<u>Amount</u>	<u>Maturity</u>
LGIP (amortized cost)	\$ 3,092,014	1 day

The Commission utilizes the Investment Policy (Policy) of the James City County Treasurer. In accordance with the *Code of Virginia* and other applicable law, including regulations, the Commission's Policy permits investments in U.S. government obligations, municipal obligations, commercial paper, and certain corporate notes, bankers' acceptances, repurchase agreements, negotiable certificates of deposit, bank deposit notes, mutual funds, and the State Treasurer's Local Government Investment Pool (the Virginia LGIP, which measures its investments at amortized cost).

The Treasury Board of the Commonwealth of Virginia has regulatory oversight of the LGIP. The Policy establishes limitations on the holdings of non-U.S. government obligations.

The maximum percentage of the portfolio (book value at the date of acquisition) permitted in each security is as follows:

U.S. Treasury obligations	100% maximum
Federal Agency obligations	100% maximum
Registered money market mutual funds	100% maximum
Commonwealth of Virginia LGIP	100% maximum
Bank deposits	100% maximum
Repurchase agreements	50% maximum
Bankers' acceptances	40% maximum
Commercial paper	35% maximum
Negotiable certificates of deposit/bank notes	20% maximum
Municipal obligations	20% maximum
Corporate notes	15% maximum

**Credit Risk**

As required by state statute, the Policy requires commercial paper have a short-term debt rating of no less than "A-1" (or its equivalent) from at least two of the following: Moody's Investors Service, Standard & Poor's, Fitch Investor's Service, and Duff and Phelps. Corporate notes must have a minimum of "Aa" long-term debt rating by Moody's Investors Service and a minimum of "AA" long-term debt rating by Standard & Poor's. Negotiable certificates of deposit and bank deposit notes maturing in less than one year must have a short-term debt rating of at least "A-1" by Standard & Poor's and "P-1" by Moody's Investors Service. Notes having a maturity of greater than one year must be rated "AA" by Standard & Poor's and "Aa" by Moody's Investors Service. Although state statute does not impose credit standards on repurchase agreement counterparties, bankers' acceptances or money market mutual funds, the Commission has established credit standards for these investments to minimize portfolio risk.

As of June 30, 2025, the Commission's investment in LGIP was rated AAAM by Standard & Poor's.

**Middle Peninsula Juvenile Detention Commission  
Notes to Financial Statements  
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**2) Cash, Cash Equivalents, and Short-Term Investments, Continued**

**Concentration of Credit Risk**

The Policy establishes limitations on portfolio composition by issuer to control concentration of credit risk. No more than 5% of the Commission's portfolio will be invested in the securities of any single issuer with following exceptions:

U.S. Treasury	100% maximum
Commonwealth of Virginia LGIP	100% maximum
Each bank deposit institution	100% maximum
Each money market mutual fund	50% maximum
Each federal agency	35% maximum
Each repurchase agreement counterparty	25% maximum

**Interest Rate Risk**

As a means of limiting exposure to fair value losses arising from rising interest rates, the Commission's Policy limits the investment of short-term operating funds to an average weighted maturity of no more than 180 days, with a portion of the portfolio continuously invested in readily available funds. The operating fund core portfolio will be invested in permitted investments with a stated maturity of no more than five years from the date of purchase. To control the volatility of the core portfolio, the Treasurer will determine a duration target, not to exceed three years.

**Custodial Credit Risk**

The Policy requires that all investment securities purchased by the Commission or held as collateral on deposits or investments shall be held by the Commission or by a third-party custodial agent who may not otherwise be counterparty to the investment transaction. As of June 30, 2025, all the Commission's investments are held in a bank's trust department in the Commission's name.

**3) Accounts Receivable**

Amounts due from miscellaneous sources at June 30, 2025, are as follows:

Federal government	\$ 26,411
Commonwealth	35,001
Local governments	<u>4,947</u>
Total	<u>\$ 66,359</u>

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**4) Capital Assets**

The following is a summary of the capital assets activity for the year ended June 30, 2025:

	<b>Balance 6/30/2024</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance 6/30/2025</b>
Capital assets, non-depreciable:				
Land and land improvements	\$ 118,354	\$ -	\$ -	\$ 118,354
Capital assets, depreciable:				
Land improvements	11,577	14,745	11,577	14,745
Buildings	6,169,996	-	-	6,169,996
Building improvements	1,135,167	-	-	1,135,167
Machinery and equipment	451,612	-	31,336	420,276
Right-to-use leased assets - equipment	16,491	-	-	16,491
Right-to-use subscription assets	87,028	-	-	87,028
Vehicles	120,343	-	-	120,343
Total capital assets, depreciable	<u>7,992,214</u>	<u>14,745</u>	<u>42,913</u>	<u>7,964,046</u>
Less accum. depreciation/amortization for:				
Land improvements	5,416	643	5,998	61
Buildings	4,077,723	154,869	-	4,232,592
Building improvements	292,434	51,596	-	344,030
Machinery and equipment	349,975	10,983	21,935	339,023
Right-to-use leased asset - equipment	6,871	4,123	-	10,994
Right-to-use subscription assets	26,108	17,406	-	43,514
Vehicles	76,894	12,125	-	89,019
Total accum. depreciation/amortization	<u>4,835,421</u>	<u>251,745</u>	<u>27,933</u>	<u>5,059,233</u>
Capital assets, depreciable, net	<u>3,156,793</u>	<u>(237,000)</u>	<u>14,980</u>	<u>2,904,813</u>
Net capital assets	<u>\$ 3,275,147</u>	<u>\$ (237,000)</u>	<u>\$ 14,980</u>	<u>\$ 3,023,167</u>

**5) Transactions with Related Parties**

Certain financial management and accounting services are provided to the Commission by the County. The charges for these services amounted to approximately \$30,500 during the year ended June 30, 2025, and are included in professional services in the accompanying Statement of Revenues, Expenses, and Changes in Net Position. The County also owed the Commission \$5,007 at June 30, 2025, and this amount is included on the Statement of Net Position as due from James City County. These payroll expenses were paid by the Commission to the County prior to June 30, 2025, primarily for Commission employees' VRS benefits. The amount owed back to the Commission primarily relates to payments made on behalf of employees who were determined to be ineligible for the VRS benefits subsequent to year end due to termination or other circumstances.

**6) Long-Term Liabilities**

In November 2019, the Commission entered into a financed purchase agreement with SunTrust Equipment Finance & Leasing Corporation (now Truist Equipment Finance Corp.) for \$1,031,919 with a 2.52% interest rate, to finance facility and energy improvements. At June 30, 2025, the net book value of capital assets purchased under this agreement was \$791,138 and the related interest payable was \$10,951. The term of the agreement is November 25, 2019 through November 25, 2034. Future minimum payments are as follows:

	<b>Principal</b>	<b>Interest</b>
2026	\$ 65,071	\$ 18,421
2027	66,713	16,778
2028	68,397	15,094
2029	70,124	13,368
2030	71,894	11,598
2031-2035	387,620	29,838
Total	<u>\$ 729,819</u>	<u>\$ 105,097</u>

**Middle Peninsula Juvenile Detention Commission**  
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**6) Long-Term Liabilities, Continued**

The Commission’s long-term liability activity for the fiscal year ended June 30, 2025, is as follows:

	<b>Balance 7/1/2024</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance 6/30/2025</b>	<b>Due within one year</b>
Financed purchase	\$ 793,288	\$ -	\$ 63,469	\$ 729,819	\$ 65,071
Net pension liability	49,113	29,350	-	78,463	-
Net group life insurance OPEB liability	124,249	-	19,018	105,231	-
Retiree healthcare OPEB plan liability	56,052	3,862	-	59,914	-
Net health insurance credit OPEB liability	7,612	-	7,612	-	-
Lease liability	9,844	-	4,131	5,713	4,263
Subscriptions liability	54,433	-	16,902	37,531	18,133
Compensated absences, as restated*	261,275	-	17,324	243,951	243,951
<b>Total</b>	<b>\$ 1,355,866</b>	<b>\$ 33,212</b>	<b>\$ 128,456</b>	<b>\$ 1,260,622</b>	<b>\$ 331,418</b>

\*The balance of compensated absences as of 7/1/2024 reflects a restatement due to the implementation of GASB Statement No. 101, *Compensated Absences*. Additional information on this restatement can be found in Note 11. The change in compensated absences for fiscal year 2025 is a net change for the year.

**7) Pensions**

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Commission’s retirement plan and the additions to/deductions from the Commission’s retirement plan’s fiduciary net position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Plan Description**

All full-time, salaried permanent employees of the Commission are automatically covered by a VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criterion. The specific information for each plan and the eligibility for covered groups within each plan are available at

- <https://www.varetire.org/members/benefits/defined-benefit/plan1.asp>,
- <https://www.varetire.org/members/benefits/defined-benefit/plan2.asp>,
- <https://www.varetirement.org/hybrid.html>

**Middle Peninsula Juvenile Detention Commission  
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**7) Pensions, Continued**

**Employees Covered by Benefit Terms**

As of the June 30, 2023, actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b>Number</b>
Inactive members or their beneficiaries currently receiving benefits	6
Inactive members:	
Vested inactive members	18
Non-vested inactive members	49
Long-term disability	-
Active elsewhere in VRS	42
Total inactive members	109
Active members	45
Total covered employees	160

**Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Commission’s contractually required contribution rate for the year ended June 30, 2025, was 5.89% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Commission were \$158,637 and \$158,247 for the years ended June 30, 2025, and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$15,710 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$8,322 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$1,571,060 for the year ended June 30, 2025.

**Net Pension Liability**

The net pension liability is calculated separately for each employer and represents that particular employer’s total pension liability determined in accordance with GASB Statement No. 68, less that employer’s fiduciary net position. For the Commission, the net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023, rolled forward to the measurement date of June 30, 2024.

**Actuarial Assumptions**

The total pension liability for General Employees in the Commission’s Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation:	
Locality – General employees	3.50% – 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020.

**Middle Peninsula Juvenile Detention Commission**  
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**7) Pensions, Continued**

**Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized below:

<b>Asset Class (Strategy)</b>	<b>Target Allocation</b>	<b>Arithmetic Long-Term Expected Rate of Return</b>	<b>Weighted Average Long-Term Expected Rate of Return*</b>
Public equity	32.00%	6.70%	2.14%
Fixed income	16.00%	5.40%	0.86%
Credit strategies	16.00%	8.10%	1.30%
Real assets	15.00%	7.20%	1.08%
Private equity	15.00%	8.70%	1.31%
PIP- Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
<b>Total</b>	<b>100.00%</b>	** Expected arithmetic nominal return	<b>7.07%</b>

\* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%. On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes, and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions, political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2024, the employer contribution rate is 100% of the actuarially determined employer contribution rate from the June 30, 2023, actuarial valuations. From July 1, 2024 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

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**7) Pensions, Continued**

**Changes in Net Pension Liability**

	<b>Increase (decrease)</b>		
	<b>Total pension liability (a)</b>	<b>Plan fiduciary net pension (b)</b>	<b>Net pension liability (a) - (b)</b>
Balances at June 30, 2023	\$ 4,518,983	\$ 4,469,870	\$ 49,113
Changes for the year:			
Service cost	232,848	-	232,848
Interest	317,320	-	317,320
Difference between expected and actual experience	186,372	-	186,372
Contributions - employer	-	158,246	(158,246)
Contributions - employee	-	108,277	(108,277)
Net investment income	-	443,021	(443,021)
Benefit payments, including refunds of employee contributions	(101,581)	(101,581)	-
Administrative expenses	-	(2,465)	2,465
Other changes	-	111	(111)
Net changes	<u>634,959</u>	<u>605,609</u>	<u>29,350</u>
Balances at June 30, 2024	<u>\$ 5,153,942</u>	<u>\$ 5,075,479</u>	<u>\$ 78,463</u>

**Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate**

The following presents the net pension liability (asset) of the Commission using the discount rate of 6.75%, as well as what the Commission's net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1% Increase (7.75%)</b>
Net pension liability (asset)	\$ 833,599	\$ 78,463	\$ (516,521)

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources - Pensions**

For the year ended June 30, 2025, the Commission recognized pension expense of \$80,331. At June 30, 2025, the Commission's deferred outflows of resources and deferred inflows of resources related to pensions were from the following sources:

	<b>Deferred outflows of resources</b>	<b>Deferred inflows of resources</b>
Difference between expected and actual experience	\$ 88,795	\$ 1,942
Net difference between projected and actual earnings on plan investments	-	116,165
Employer contributions subsequent to the measurement date	158,637	-
Total	<u>\$ 247,432</u>	<u>\$ 118,107</u>

**Middle Peninsula Juvenile Detention Commission  
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**7) Pensions, Continued**

The \$158,637 reported as deferred outflows of resources related to pensions resulting from the Commission's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ended June 30,</b>	<b>Reduction to Pension Expense</b>
2026	\$ (5,402)
2027	29,146
2028	(25,894)
2029	(27,162)
Total	<u>\$ (29,312)</u>

**Pension Plan Data**

Information about the VRS Political Subdivision Retirement Plans is also available in the separately issued VRS's 2024 Annual Report, which can be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**8) Other Postemployment Benefits (OPEB) Liability**

***Multiple Employer Cost-Sharing Plan – Retiree Healthcare***

The Commission provides other postemployment health-care benefits for qualifying retired employees who are not yet eligible for Medicare through a cost-sharing, multiple-employer defined benefit plan administered by the County. The benefits, benefit levels, employee contributions, and employer contributions are governed by the Commission and can be amended by the Commission through its personnel manual. This plan does not issue standalone financial statements.

**Plan Description**

Participants must be eligible to retire under VRS and must be full-time active employees who retire directly from the Commission and are at least 55 years of age with 15 years of service. Each year, retirees participating in the Commission's sponsored plans will be given the opportunity to change plans or drop coverage during an open enrollment period.

For fiscal year 2025, the pre-Medicare retirees have a choice of two plans offered by Sentara Health Plans. As of the January 1, 2024, actuarial valuation, there were 33 active employees, and no retirees enrolled in these plans. Dental plans are available at the retiree's cost and therefore, there is no employer obligation. There is no coverage for post-Medicare retirees.

**Funding Policy**

The Commission does not intend to establish a trust to pre-fund the obligation. The anticipated growth in the net retiree healthcare OPEB liability is based on contributions to the benefit plan on a pay-as-you-go cost basis. The data has been projected into the future based on the assumption that the current active population remains constant. Retirees contribute towards their health insurance premiums based on a blended rate and therefore, the Commission has an implicit rate obligation. The estimated contributions are based on the implicit rate subsidy payments made during the year by the retirees. Retirees pay 100% of the published rates for individual and dependent coverage until age 65.

**Actuarial Methods and Assumptions**

For the actuarial valuation at January 1, 2024 (measurement date of June 30, 2024), the entry age normal funding method was used. The goal of this method is that the annual accrual (or normal cost) be a level percent of pay throughout an employee's career.

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**8) Other Postemployment Benefits (OPEB) Liability, Continued**

This method requires a salary increase assumption. The normal cost percentage is equal to the present value of benefits divided by the present value of future salary determined when the employee was hired. The actuarial accrued liability is equal to the present value of benefits minus the normal cost percentage times the present value of future salaries at the valuation date.

The actuarial assumptions included calculations based on a discount rate of 3.97% for June 30, 2024, for the unfunded liability. Benefits are discounted based on an index rate for 20-year tax exempt general obligation (GO) municipal bonds with an average rating of AA/Aa or higher.

For the actuarial valuation dated January 1, 2024, the medical trend assumption was developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model baseline assumptions. The current valuation uses the 2024 version of the model with baseline assumptions. The following assumptions were used as input variables into this model:

Inflation	2.60%
Rate of growth in real income/ GDP per capita	1.40%
Extra trend due to technology and other factors	0.90%
Expected health share of GDP in 2033	19.00%
Health share of GDP resistance point	17.00%
Year for limiting cost growth to GDP growth	2075

The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgments of experts in the field. The long-run baseline projection, tolerance ranges and input variables have been developed under the guidance of an SOA Project Oversight Group.

The actuarial assumptions included calculations based on salary increases (including inflation) of 2.85%-1.00% (general) and 2.25%-1.00% (public safety) based on years of service. The valuation assumed that 40% of participants currently with coverage will elect coverage upon retirement, and that 30% of participants electing coverage at retirement will elect coverage for their spouse.

Mortality decrements used in the January 1, 2024, valuation:

- Pre-Retirement
  - General: SOA Pub-2010 General Employees Headcount-Weighted Mortality Table, Projected on a Fully Generational Basis Using Mortality Improvement Scale MP-2021
  - LEOS: SOA Pub-2010 Public Safety Employees Headcount-Weighted Mortality Table, Projected on a Fully Generational Basis Using Mortality Improvement Scale MP-2021
- Post-Retirement
  - General: SOA Pub-2010 General Retirees Headcount-Weighted Mortality Table, Projected on a Fully Generational Basis Using Mortality Improvement Scale MP-2021
  - LEOS: SOA Pub-2010 Public Safety Retirees Headcount-Weighted Mortality Table, Projected on a Fully Generational Basis Using Mortality Improvement Scale MP-2021
- Disabled:
  - General: SOA Pub-2010 General Disabled Retirees Headcount-Weighted Mortality Table, Projected on a Fully Generational Basis Using Mortality Improvement Scale MP-2021
  - LEOS: SOA Pub-2010 Public Safety Disabled Retirees Headcount-Weighted Mortality Table, Projected on a Fully Generational Basis Using Mortality Improvement Scale MP-2021

**Changes in Assumptions Since Prior Valuation**

- Discount rate was updated to 3.97% (based on January 1, 2024, actuarial valuation report)

**Middle Peninsula Juvenile Detention Commission  
Notes to Financial Statements  
June 30, 2025**

**8) Other Postemployment Benefits (OPEB) Liability, Continued**

**Retiree Healthcare OPEB Liability**

At June 30, 2025, the Commission reported a retiree healthcare total OPEB liability of \$59,914 for its proportionate share of the County's retiree healthcare total OPEB liability. The County's June 30, 2025, retiree healthcare total OPEB liability was measured as of June 30, 2024, and was determined by an actuarial valuation performed January 1, 2024. The Commission's proportion of the County's retiree healthcare total OPEB liability was based on the Commission's projected long-term contribution effort to the OPEB plan as compared to the total projected long-term contribution effort of all contributing entities to determine the Commission's proportion. At June 30, 2025, the Commission's proportion of the County's retiree healthcare total OPEB liability was 1.63%.

**Sensitivity of the Retiree Healthcare Total OPEB Liability to Changes in the Discount Rate**

The following presents the retiree healthcare total OPEB liability using the discount rate of 3.97% as well as what the retiree healthcare total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.97%), or one percentage point higher (4.97%), than the current rate:

	1% Decrease (2.97%)	Current Discount Rate (3.97%)	1% Increase (4.97%)
Retiree Healthcare Total OPEB Liability	\$ 65,542	\$ 59,914	\$ 54,790

**Sensitivity of the Retiree Healthcare Total OPEB Liability to Changes in the Health Care Cost Trend Rate**

The following presents the retiree healthcare total OPEB liability using the health care cost trend rate of 4.04%, as well as what the retiree healthcare total OPEB liability would be if it were calculated using a health care cost trend rate that is one percentage point lower (3.04%), or one percentage point higher (5.04%), than the current rate:

	1% Decrease (3.04%)	Medical Trend Rate (4.04%)	1% Increase (5.04%)
Retiree Healthcare Total OPEB Liability	\$ 52,994	\$ 59,914	\$ 68,053

**Retiree Healthcare OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

For the year ended June 30, 2025, the Commission recognized retiree healthcare OPEB expense (recovery) of (\$5,732). Given that there was a change in the proportionate share between measurement dates, a portion of the retiree healthcare OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, deferred outflows of resources and deferred inflows of resources related to retiree healthcare OPEB from the following sources were reported:

	Deferred outflows of resources	Deferred inflows of resources
Difference between expected and actual experience	\$ 731	\$ 16,407
Changes of assumptions	1,845	5,297
Change in proportion	2,339	1,337
Total	\$ 4,915	\$ 23,041

**Middle Peninsula Juvenile Detention Commission  
Notes to Financial Statements  
June 30, 2025**

**8) Other Postemployment Benefits (OPEB) Liability, Continued**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to retiree healthcare OPEB as of June 30, 2025, will be recognized in retiree healthcare OPEB expense as follows:

<u>Year Ended</u>	
2026	\$ (10,526)
2027	(4,219)
2028	(1,635)
2029	(1,634)
2030	<u>(112)</u>
Total	<u>\$ (18,126)</u>

<b><i>Virginia Retirement System Plans</i></b>
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In addition to their participation in the pension plans offered through the Virginia Retirement System (VRS), the Commission also participates in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

**Plan Descriptions**

Group Life Insurance Program

All full-time teachers and employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Given that this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

Specific information for the GLI is available at <https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp>

Virginia Local Disability Program

All full-time, salaried general employees; including local law enforcement officers, firefighters, or emergency medical technicians of political subdivisions who do not provide enhanced hazardous duty benefits; who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Political Subdivision Employee Virginia Local Disability Program. Political subdivisions are required by Title 51.1 of the *Code of Virginia*, as amended to provide short-term and long-term disability benefits for their hybrid plan employees either through a local plan or through the Virginia Local Disability Program (VLDP).

The GLI and VLDP are administered by the VRS along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. These plans are considered multiple employer, cost-sharing plans.

General Employee Health Insurance Credit Program

The General Employee Health Insurance Credit Program (HIC) is available for all full-time, salaried employees of local government entities other than teachers. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death. The General Employee HIC is considered a multi-employer agent plan.

**Middle Peninsula Juvenile Detention Commission  
Notes to Financial Statements  
June 30, 2025**

**8) Other Postemployment Benefits (OPEB) Liability, Continued**

As of the June 30, 2024, actuarial valuation, the following employees were covered by the benefit terms of the General Employee Health Insurance Credit Program:

	<b>Number</b>
Inactive members or their beneficiaries currently receiving benefits	1
Inactive members:	
Vested inactive members	2
Non-vested inactive members	-
Active elsewhere in VRS	36
Total inactive members	39
Active members	45
Total covered employees	84

**Contributions**

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2024. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

**Group Life Insurance Program**

Governed by:	<i>Code of Virginia</i> 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia General Assembly.
Total rate:	1.18% of covered employee compensation. Rate allocated 60/40; 0.71% employee and 0.47% employer. Employers may elect to pay all or part of the employee contribution.
June 30, 2025, Contribution	\$12,713

**Virginia Local Disability Program**

Governed by:	<i>Code of Virginia</i> 51.1-1178(C) and may be impacted as a result of funding provided to governmental agencies by the Virginia General Assembly.
Total rate:	0.74% of covered employee compensation.
June 30, 2025, Contribution	\$11,548

**General Employee Health Insurance Credit Program**

Governed by:	<i>Code of Virginia</i> 51.1-1402(E) and may be impacted as a result of funding provided to governmental agencies by the Virginia General Assembly.
Total rate:	0.07% of covered employee compensation.
June 30, 2025, Contribution	\$1,886

**Middle Peninsula Juvenile Detention Commission**  
**Notes to Financial Statements**  
**June 30, 2025**

**8) Other Postemployment Benefits (OPEB) Liability, Continued**

**OPEB Liabilities (Assets), OPEB Expense and Deferred Inflows and Outflows of Resources - OPEB**

The net OPEB liabilities were measured as of June 30, 2024, and the total OPEB liabilities used to calculate the net OPEB liabilities were determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The Commission's proportion of the net OPEB liabilities (assets) were based on the Commission's actuarially determined employer contributions for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers.

**Group Life Insurance Program**

June 30, 2025, proportionate share of liability	\$105,231
June 30, 2024, proportion	0.00943%
June 30, 2025, expense	\$26,417

**Virginia Local Disability Program**

June 30, 2025, proportionate share of (asset)	(\$6,014)
June 30, 2024, proportion	0.16671%
June 30, 2025, expense	\$8,336

Given that there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

Changes in net OPEB liability of the General Employee Health Insurance Credit Program were as follows:

	<b>Increase (decrease)</b>		
	<b>Total OPEB liability (a)</b>	<b>Plan fiduciary net position (b)</b>	<b>Net OPEB liability (a) - (b)</b>
Balances at June 30, 2023	\$ 42,093	\$ 34,481	\$ 7,612
Changes for the year:			
Service cost	1,548	-	1,548
Interest	2,933	-	2,933
Difference between expected and actual experience	(7,293)	-	(7,293)
Contributions - employer	-	4,363	(4,363)
Net investment income	-	3,506	(3,506)
Benefit payments	(391)	(391)	-
Administrative expense	-	(50)	50
Other changes	-	(1)	1
Net changes	(3,203)	7,427	(10,630)
Balances at June 30, 2024	\$ 38,890	\$ 41,908	\$ (3,018)

For the year ended June 30, 2025, the Commission recognized OPEB recovery of (\$1,000) related to the General Employee Health Insurance Credit Program.

**Middle Peninsula Juvenile Detention Commission**  
**Notes to Financial Statements**  
**June 30, 2025**

**8) Other Postemployment Benefits (OPEB) Liability, Continued**

At June 30, 2025, the Commission reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Group Life Insurance Program		Virginia Local Disability Program		General Employee Health Insurance Credit Program	
	Deferred outflows of resources	Deferred inflows of resources	Deferred outflows of resources	Deferred inflows of resources	Deferred outflows of resources	Deferred inflows of resources
Differences between expected and actual experience	\$ 16,597	\$ 2,570	\$ 715	\$ 1,267	\$ 1,394	\$ 7,585
Net difference between projected and actual investment earnings on OPEB Plan investments	-	8,870	-	544	-	723
Changes of assumptions	600	5,215	-	140	1,059	39
Changes in proportionate share	21,620	16,691	575	427	-	-
Employer contributions subsequent to the measurement date	12,713	-	11,548	-	1,886	-
Total	<u>\$ 51,530</u>	<u>\$ 33,346</u>	<u>\$ 12,838</u>	<u>\$ 2,378</u>	<u>\$ 4,339</u>	<u>\$ 8,347</u>

The deferred outflows of resources related to OPEB resulting from the Commission's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense in future periods as follows:

Year Ended June 30,	Group Life Insurance Program	Virginia Local Disability Program	General Employee Health Insurance Credit Program
	Increase (Reduction) to OPEB Expense		
2026	\$ 9,484	\$ (612)	\$ (3,204)
2027	709	(38)	(1,870)
2028	(3,447)	(147)	(823)
2029	(1,225)	(207)	3
2030	(50)	(84)	-
Total	<u>\$ 5,471</u>	<u>\$ (1,088)</u>	<u>\$ (5,894)</u>

**Actuarial Assumptions and Other Inputs**

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2023, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024:

Inflation	2.50%
Salary increases, including inflation:	
Locality – General employees	3.50% – 5.35%
Locality – Hazardous duty employees	3.50% – 4.75%
Teachers	3.50% – 5.95%
Investment rate of return	6.75%; net of investment expenses, including inflation

**Middle Peninsula Juvenile Detention Commission**  
**Notes to Financial Statements**  
**June 30, 2025**

**8) Other Postemployment Benefits (OPEB) Liability, Continued**

**Actuarial Assumptions and Other Inputs, Continued**

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans.

**Net OPEB Liabilities (Assets)**

The net OPEB liabilities (assets) represent each program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2024, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	<b>Group Life Insurance Program</b>	<b>Virginia Local Disability Program</b>
Total OPEB Liability	\$ 4,196,055	\$ 12,230
Plan Fiduciary Net Position	3,080,133	15,837
Employers' Net OPEB Liability (Asset)	\$ 1,115,922	\$ (3,607)
Plan Fiduciary Net Position as a % of the Total OPEB Liability	73.41%	129.49%

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability (asset) is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

**Long-Term Expected Rate of Return**

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Asset Class (Strategy)</b>	<b>Target Allocation</b>	<b>Arithmetic Long-Term Expected Rate of Return</b>	<b>Weighted Average Long-Term Expected Rate of Return*</b>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	(3.00%)	3.50%	(0.11%)
Total	100.00%	** Expected arithmetic nominal return	7.07%

\* The above allocation provides a one-year return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which is roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Middle Peninsula Juvenile Detention Commission  
Notes to Financial Statements  
June 30, 2025**

**8) Other Postemployment Benefits (OPEB) Liability, Continued**

**Discount Rate**

The discount rate used to measure the GLI, VLDP, and HIC OPEB liabilities was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance, and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2024, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2024 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the Net OPEB Liability (Asset) to Changes in the Discount Rate**

The following presents the net OPEB liabilities (assets) of the Commission, as well as what the Commission's net OPEB liabilities (assets) would be as of June 30, 2025, if it were calculated using a discount rate that is one percentage point lower (5.75%), or one percentage point higher (7.75%), than the current discount rate:

	<b>1.00% Decrease (5.75%)</b>	<b>Current Discount Rate (6.75%)</b>	<b>1.00% Increase (7.75%)</b>
Commission's proportionate share of the Group Life Insurance Plan Net OPEB Liability	\$ 163,649	\$ 105,231	\$ 58,038
Commission's proportionate share of the Virginia Local Disability Program Net OPEB (Asset)	\$ (4,373)	\$ (6,014)	\$ (7,458)
General Employee Health Insurance Credit Net OPEB Liability	\$ 2,808	\$ (3,018)	\$ (7,792)

**OPEB Plan Fiduciary Net Position**

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS's 2024 Annual Report, which can be downloaded from the VRS website at [varetire.org/pdf/publications/2024-annual-report.pdf](http://varetire.org/pdf/publications/2024-annual-report.pdf), or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**9) Leases**

The Commission is a lessee of two copiers. The lease for the copiers runs through October 2026, and the discount rate is 3.14% annually based on the Commission's incremental borrowing rate. As of June 30, 2025, the Commission has a lease liability for the copier equipment of \$5,713. The Commission is required to make monthly principal and interest payments of \$365 for the two copiers. The value of the right-to-use asset for the copiers as of June 30, 2025, is \$16,491 and had accumulated amortization of \$10,994. The future principal and interest lease payments as of June 30, 2025, were as follows:

<b>Fiscal Year Ending June 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2026	\$ 4,263	\$ 118	\$ 4,381
2027	1,450	10	1,460
Total	<u>\$ 5,713</u>	<u>\$ 128</u>	<u>\$ 5,841</u>

**Middle Peninsula Juvenile Detention Commission  
Notes to Financial Statements  
June 30, 2025**

**10) Subscription-Based Information Technology Arrangements (SBITAs)**

In January 2023, the Commission entered a 60-month subscription, including planned extensions, for the use of Case Management System software. An initial subscription liability of \$87,028 was recorded, and as of June 30, 2025, the value of the subscription liability was \$37,531. The Commission is required to make annual payments of \$16,890 starting in 2023 and increasing each year and has an annual interest rate of 2.84%. The value of the right-to-use asset as of June 30, 2025, is \$87,028, and had accumulated amortization of \$43,514. The future principal and interest payments on these subscriptions as of June 30, 2025, were as follows:

<b>Fiscal Year Ending June 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2026	\$ 18,133	\$ 1,067	\$ 19,200
2027	19,398	552	19,950
Total	<u>\$ 37,531</u>	<u>\$ 1,619</u>	<u>\$ 39,150</u>

**11) Restatement**

The net position as of the beginning of fiscal year 2025 was restated to reflect an adjustment related to the Commission's implementation of Governmental Accounting Standards Board Statement No. 101, *Compensated Absences*. More information regarding the adjustment can be found in Note 1 and the related balances have been adjusted as follows:

	<b>Previously Reported 6/30/2024</b>	<b>Restatement</b>	<b>As Restated 6/30/2024</b>
Long-term liabilities:			
Compensated absences	\$ (187,808)	\$ (73,467)	\$ (261,275)
Net position:			
Unrestricted	\$ (3,333,411)	\$ 73,467	\$ (3,259,944)
Total net position	\$ (5,753,759)	\$ 73,467	\$ (5,680,292)

\* \* \* \* \*

***Required Supplementary Information***

**Middle Peninsula Juvenile Detention Commission**  
**Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios**  
**Required Supplementary Information (Unaudited)**  
**Last Ten Fiscal Years (1) \***

	2024	2023	2022	2021	2020	2019
<b>Total pension liability</b>						
Service cost	\$ 232,848	\$ 236,689	\$ 229,453	\$ 217,765	\$ 205,519	\$ -
Interest	317,320	300,834	265,960	216,044	190,451	-
Changes of benefit terms	-	-	-	-	-	2,826,094
Changes in assumptions	-	-	-	101,169	-	-
Differences between expected and actual experience	186,372	(196,082)	59,880	(9,394)	-	-
Benefit payments, including refunds of employee contributions	(101,581)	(85,144)	(6,614)	(24,444)	(9,197)	-
Net change in total pension liability	634,959	256,297	548,679	501,140	386,773	2,826,094
Total pension liability, beginning	4,518,983	4,262,686	3,714,007	3,212,867	2,826,094	-
<b>Total pension liability, ending</b>	<b>\$ 5,153,942</b>	<b>\$ 4,518,983</b>	<b>\$ 4,262,686</b>	<b>\$ 3,714,007</b>	<b>\$ 3,212,867</b>	<b>\$ 2,826,094</b>
<b>Plan fiduciary net position</b>						
Contributions - employer	158,246	162,419	113,199	111,812	123,018	59,516
Contributions - employee	108,277	111,078	105,944	105,979	110,011	51,870
Net investment income	443,021	270,801	(10,687)	803,698	56,029	2,805
Benefit payments, including refunds of employee contributions	(101,581)	(85,144)	(6,614)	(24,444)	(9,197)	-
Administrative expense	(2,465)	(2,453)	(2,261)	(1,756)	497	118
Other	111	111	94	78	(11,648)	2,434,997
Net change in plan fiduciary net position	605,609	456,812	199,675	995,367	268,710	2,549,306
Plan fiduciary net position, beginning	4,469,870	4,013,058	3,813,383	2,818,016	2,549,306	-
<b>Plan fiduciary net position, ending</b>	<b>\$ 5,075,479</b>	<b>\$ 4,469,870</b>	<b>\$ 4,013,058</b>	<b>\$ 3,813,383</b>	<b>\$ 2,818,016</b>	<b>\$ 2,549,306</b>
<b>Net pension liability (asset)</b>	<b>\$ 78,463</b>	<b>\$ 49,113</b>	<b>\$ 249,628</b>	<b>\$ (99,376)</b>	<b>\$ 394,851</b>	<b>\$ 276,788</b>
Plan fiduciary net position as a percentage of the total pension liability (asset)	98.48%	98.91%	94.14%	102.68%	87.71%	90.21%
Covered payroll	\$ 2,423,416	\$ 2,431,981	\$ 2,282,827	\$ 2,302,863	\$ 2,384,592	\$ 1,138,160
Net pension liability (asset) as a percentage of the total covered payroll	3.24%	2.02%	10.94%	(4.32)%	16.56%	24.32%

(1) This schedule is intended to present 10 years of information. Middle Peninsula Juvenile Detention Commission separated from James City County's plan in fiscal year 2019, and therefore, its contributions toward this plan commenced during that year. Additional years will be presented as the information becomes available.

\* The amounts presented have a measurement date of the previous fiscal year end.

**Middle Peninsula Juvenile Detention Commission  
Schedule of Employer Pension Contributions  
Required Supplementary Information (Unaudited)**

<b>Pension - Primary Contribution (1)</b>
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<b>Fiscal year</b>	<b>Contractually required contribution</b>	<b>Contributions in relation to contractually required contribution</b>	<b>Contribution deficiency (excess)</b>	<b>Employer's covered payroll</b>	<b>Contributions as a % of covered payroll</b>
2025	\$ 158,637	\$ 158,637	\$ -	\$ 2,693,332	5.89%
2024	158,247	158,247	-	2,423,416	6.53%
2023	162,425	162,425	-	2,431,981	6.68%
2022	113,198	113,198	-	2,282,827	4.96%
2021	111,812	111,812	-	2,302,863	4.86%
2020	123,018	123,018	-	2,384,592	5.16%
2019	66,241	66,196	(45)	1,138,160	5.82%

(1) This schedule is intended to present 10 years of information. Middle Peninsula Juvenile Detention Commission separated from James City County's plan in fiscal year 2019, and therefore, its contributions toward this plan commenced during that year. Additional years will be presented as the information becomes available.

<b>Pension - Hybrid Plan Defined Contribution Component (2)</b>
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<b>Fiscal year</b>	<b>Contractually required contribution</b>	<b>Contributions in relation to contractually required contribution</b>	<b>Contribution deficiency (excess)</b>	<b>Employer's covered payroll</b>	<b>Contributions as a % of covered payroll</b>
2025	\$ 24,032	\$ 24,032	\$ -	\$ 1,571,060	1.53%

(2) This schedule is intended to present 10 years of information. Starting in 2025, Middle Peninsula Juvenile Detention Commission provided contributions related to the defined contribution component of the VRS Hybrid Plan for participating employees. Additional years will be presented as the information becomes available.

*See accompanying notes to required supplementary information.*

**Middle Peninsula Juvenile Detention Commission**  
**Schedule of Employer's Share of Retiree Healthcare OPEB Liability (1) (2)**  
**Required Supplementary Information (Unaudited)**  
**Last Ten Fiscal Years\***

<b>Measurement date as of June 30, 2024</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
Employer's proportion of the County's Retiree Healthcare OPEB liability	1.63%	1.63%	1.57%	1.57%	1.68%	1.68%	1.52%	1.52%
Employer's proportionate share of the County's Retiree Healthcare OPEB liability	\$ 59,914	\$ 56,052	\$ 62,712	\$ 69,129	\$ 99,614	\$ 87,783	\$ 89,406	\$ 84,086
Fiduciary net position as a % of total OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Expected average remaining service years of all participants	6	5	5	6	6	7	7	7

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2018; additional years will be presented as the information becomes available.

(2) This OPEB plan does not depend on salary information.

\* The amounts presented have a measurement date of the previous fiscal year end.

**Middle Peninsula Juvenile Detention Commission**  
**Schedule of Employer's Share of Net Group Life Insurance (GLI) OPEB Liability (1)**  
**Required Supplementary Information (Unaudited)**  
**Last Ten Fiscal Years\***

	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
Employer's proportion of the net GLI OPEB liability	0.00943%	0.01036%	0.01058%	0.01115%	0.01141%	0.00580%
Employer's proportionate share of the net GLI OPEB liability	\$ 105,231	\$ 124,249	\$ 127,393	\$ 129,816	\$ 190,414	\$ 94,382
Employer's covered payroll	\$ 2,423,416	\$ 2,431,981	\$ 2,282,827	\$ 2,302,863	\$ 2,384,592	\$ 1,138,160
Employer's proportionate share of the net GLI OPEB liability as a percentage of its covered payroll	4.34%	5.11%	5.58%	5.64%	7.99%	8.29%
Plan fiduciary net position as a % of total GLI OPEB liability	73.41%	69.30%	67.21%	67.45%	52.64%	52.00%

(1) This schedule is intended to present 10 years of information. Middle Peninsula Juvenile Detention Commission separated from James City County's plan in fiscal year 2019, and therefore, its contributions toward this plan commenced during that year. Additional years will be presented as the information becomes available.

\* The amounts presented have a measurement date of the previous fiscal year end.

*See accompanying notes to required supplementary information.*

**Middle Peninsula Juvenile Detention Commission**  
**Schedule of Changes in the Net OPEB - Health Insurance Credit (HIC) Liability (Asset)**  
**Required Supplementary Information (Unaudited)**  
**Last Ten Fiscal Years (1) \***

	2024	2023	2022	2021	2020	2019
<b>Total OPEB - HIC liability</b>						
Service cost	\$ 1,548	\$ 1,651	\$ 3,874	\$ 3,230	\$ 3,066	\$ -
Interest cost	2,933	2,936	2,619	1,815	1,506	-
Changes of benefit terms	-	-	-	-	-	22,308
Changes in assumptions	-	-	1,866	(87)	-	-
Differences between expected and actual experience	(7,293)	(4,006)	(1,120)	3,094	-	-
Benefit payments, including refunds of employee contributions	(391)	(659)	-	-	-	-
<b>Net change in total OPEB - HIC liability</b>	<b>(3,203)</b>	<b>(78)</b>	<b>7,239</b>	<b>8,052</b>	<b>4,572</b>	<b>22,308</b>
<b>Total OPEB - HIC liability, beginning</b>	<b>42,093</b>	<b>42,171</b>	<b>34,932</b>	<b>26,880</b>	<b>22,308</b>	<b>-</b>
<b>Total OPEB - HIC liability, ending (a)</b>	<b>\$ 38,890</b>	<b>\$ 42,093</b>	<b>\$ 42,171</b>	<b>\$ 34,932</b>	<b>\$ 26,880</b>	<b>\$ 22,308</b>
<b>Plan fiduciary net position - HIC</b>						
Contributions - employer	4,363	4,378	3,881	3,915	2,865	1,366
Net investment income	3,506	1,936	(58)	4,851	290	33
Benefit payments, including refunds of employee contributions	(391)	(659)	-	-	-	-
Administrative expense	(50)	(54)	(49)	(69)	(44)	(2)
Other	(1)	1	-	-	1,143	10,757
<b>Net change in plan fiduciary net position - HIC</b>	<b>7,427</b>	<b>5,602</b>	<b>3,774</b>	<b>8,697</b>	<b>4,254</b>	<b>12,154</b>
<b>Plan fiduciary net position - HIC, beginning</b>	<b>34,481</b>	<b>28,879</b>	<b>25,105</b>	<b>16,408</b>	<b>12,154</b>	<b>-</b>
<b>Plan fiduciary net position - HIC, ending (b)</b>	<b>41,908</b>	<b>34,481</b>	<b>28,879</b>	<b>25,105</b>	<b>16,408</b>	<b>12,154</b>
<b>Net OPEB - HIC liability (asset) (a) - (b)</b>	<b>\$ (3,018)</b>	<b>\$ 7,612</b>	<b>\$ 13,292</b>	<b>\$ 9,827</b>	<b>\$ 10,472</b>	<b>\$ 10,154</b>
<b>Plan fiduciary net position - HIC as a percentage of the total OPEB - HIC liability (asset) (1)</b>	<b>(7.76)%</b>	<b>18.08%</b>	<b>31.52%</b>	<b>28.13%</b>	<b>38.96%</b>	<b>45.52%</b>
<b>Covered payroll (1)</b>	<b>\$ 2,423,416</b>	<b>\$ 2,431,981</b>	<b>\$ 2,282,827</b>	<b>\$ 2,302,863</b>	<b>\$ 2,384,592</b>	<b>\$ 1,138,160</b>
<b>Net OPEB - HIC liability (asset) as a percentage of the total covered payroll (1)</b>	<b>(0.12)%</b>	<b>0.31%</b>	<b>0.58%</b>	<b>0.43%</b>	<b>0.44%</b>	<b>0.89%</b>

(1) This schedule is intended to present 10 years of information. Middle Peninsula Juvenile Detention Commission separated from James City County's plan in fiscal year 2019, and therefore, its contributions toward this plan commenced during that year. Additional years will be presented as the information becomes available and comparative data will be updated accordingly.

\* The amounts presented have a measurement date of the previous fiscal year end.

See accompanying notes to required supplementary information.

**Middle Peninsula Juvenile Detention Commission**  
**Schedule of Employer's Share of**  
**Net Virginia Local Disability Program (VLDP) OPEB Liability (Asset) (1)**  
**Required Supplementary Information (Unaudited)**  
**Last Ten Fiscal Years\***

	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
Employer's proportion of the net VLDP OPEB liability (asset)	0.16671%	0.17189%	0.17570%	0.22812%	0.25923%	0.16302%
Employer's proportionate share of the net VLDP OPEB liability (asset)	\$ (6,014)	\$ (2,766)	\$ (1,033)	\$ (2,310)	\$ 2,587	\$ 3,302
Employer's covered payroll	\$ 1,289,439	\$ 1,052,079	\$ 819,781	\$ 916,435	\$ 959,970	\$ 503,812
Employer's proportionate share of the net VLDP OPEB liability (asset) as a percentage of its covered payroll	-0.47%	-0.26%	-0.13%	-0.25%	0.27%	0.66%
Plan fiduciary net position as a % of total VLDP OPEB liability	129.49%	116.89%	107.99%	119.59%	76.84%	49.19%

(1) This schedule is intended to present 10 years of information. Middle Peninsula Juvenile Detention Commission separated from James City County's plan in fiscal year 2019, and therefore, its contributions toward this plan commenced during that year. Additional years will be presented as the information becomes available.

\* The amounts presented have a measurement date of the previous fiscal year end.

**Middle Peninsula Juvenile Detention Commission  
Schedule of Employer OPEB Contributions (1)  
Required Supplementary Information (Unaudited)**

<b>OPEB - Group Life Insurance (2)</b>						
<b>Fiscal Year</b>	<b>Contributions in relation to</b>				<b>Employer's covered payroll</b>	<b>Contributions as a % of covered payroll</b>
	<b>Contractually determined contribution</b>	<b>contractually determined contribution</b>	<b>Contribution deficiency (excess)</b>	<b>Contractually determined contribution</b>		
2025	\$ 12,713	\$ 12,713	\$ -	\$ 2,693,332	0.47%	
2024	12,990	12,990	-	2,423,416	0.54%	
2023	13,035	13,035	-	2,431,981	0.54%	
2022	12,236	12,236	-	2,282,827	0.54%	
2021	12,343	12,343	-	2,302,863	0.54%	
2020	12,495	12,495	-	2,384,592	0.52%	
2019	5,964	5,964	-	1,138,160	0.52%	

<b>OPEB - Health Insurance Credit (2)</b>						
<b>Fiscal Year</b>	<b>Contributions in relation to</b>				<b>Employer's covered payroll</b>	<b>Contributions as a % of covered payroll</b>
	<b>Contractually required contribution</b>	<b>contractually required contribution</b>	<b>Contribution deficiency (excess)</b>	<b>Contractually required contribution</b>		
2025	\$ 1,886	\$ 1,886	\$ -	\$ 2,693,332	0.07%	
2024	4,363	4,363	-	2,423,416	0.18%	
2023	4,378	4,378	-	2,431,981	0.18%	
2022	3,881	3,881	-	2,282,827	0.17%	
2021	3,915	3,915	-	2,302,863	0.17%	
2020	2,865	2,865	-	2,384,592	0.12%	
2019	1,366	1,366	-	1,138,160	0.12%	

<b>OPEB - Virginia Local Disability Program (2)</b>						
<b>Fiscal Year</b>	<b>Contributions in relation to</b>				<b>Employer's covered payroll</b>	<b>Contributions as a % of covered payroll</b>
	<b>Contractually required contribution</b>	<b>contractually required contribution</b>	<b>Contribution deficiency (excess)</b>	<b>Contractually required contribution</b>		
2025	\$ 11,548	\$ 11,548	\$ -	\$ 1,559,529	0.74%	
2024	10,960	10,960	-	1,289,439	0.85%	
2023	8,943	8,943	-	1,052,079	0.85%	
2022	6,804	6,804	-	819,781	0.83%	
2021	7,606	7,606	-	916,435	0.83%	
2020	6,912	6,912	-	959,970	0.72%	
2019	3,627	3,627	-	503,812	0.72%	

(1) This schedule is intended to present 10 years of information. GASB 75 was implemented in fiscal year 2019 for OPEB group life insurance, health insurance credit, and Virginia Local Disability Program when the Middle Peninsula Juvenile Detention Commission separated from James City County's VRS plan; additional years will be presented as the information becomes available.

(2) Middle Peninsula Juvenile Detention Commission separated from the County's VRS plan in fiscal year 2019, and therefore, its contributions toward these OPEB plans commenced during that year. No actuarial valuation was performed for fiscal year 2019 for the Commission's specific plan, given that this was the transition year.

*See accompanying notes to required supplementary information.*

**Middle Peninsula Juvenile Detention Commission  
Notes to Required Supplementary Information  
June 30, 2025**

**1) Retiree Healthcare OPEB - Trust Arrangement and Funding Policy**

The Commission does not intend to establish a trust to pre-fund the obligation. The anticipated growth in the net retiree healthcare OPEB liability is based on contributions to the benefit plan on a pay-as-you-go cost basis.

**2) Retiree Healthcare, Group Life Insurance, Health Insurance Credit, and Virginia Local Disability Program OPEB and Pension - Changes of Benefit Terms**

There have been no actuarially material changes to the benefit provisions since the prior actuarial valuation.

**3) Retiree Healthcare OPEB - Changes of Assumptions**

The following change in actuarial assumptions were made based on the most recent actuarial valuation:

<u>Measurement Date</u>	<u>Discount Rate</u>
June 30, 2018	3.62%
June 30, 2019	3.13%
June 30, 2020	2.45%
June 30, 2021	1.92%
June 30, 2022	3.69%
June 30, 2023	3.86%
June 30, 2024	3.97%

**4) Group Life Insurance, Health Insurance Credit, and Virginia Local Disability Program OPEB - Changes of Assumptions**

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

*Non-Largest 10 Locality Employers – General Employees:*

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality rates. For future mortality improvements, replace load with modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

***Statistical Section***

Table 1

**Middle Peninsula Juvenile Detention Commission**  
**Statement of Net Position**  
**Last Ten Fiscal Years**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Current assets</b>										
Cash and short-term investments	\$ 1,425,305	\$ 1,812,119	\$ 2,008,501	\$ 2,020,108	\$ 2,528,524	\$ 3,885,644	\$ 3,041,506	\$ 2,922,175	\$ 3,704,885	\$ 4,077,337
Accounts receivable	112,061	242,659	58,523	63,927	11,875	37,898	28,368	47,731	102,198	66,359
Due from James City County	-	1,723	1,823	1,985	434	403	2,528	2,084	782	5,007
Prepaid expenses	-	-	37,800	-	-	-	-	-	-	-
Total current assets	1,537,366	2,056,501	2,106,647	2,086,020	2,540,833	3,923,945	3,072,402	2,971,990	3,807,865	4,148,703
<b>Restricted assets</b>										
Restricted cash and short-term investments	-	-	-	-	289,485	-	-	-	-	-
Pension asset	-	-	-	-	-	-	99,376	-	-	-
Health insurance credit OPEB asset	-	-	-	-	12,154	-	-	-	-	3,018
Virginia local disability program OPEB asset	-	-	-	-	-	-	2,310	1,033	2,766	6,014
Total restricted assets	-	-	-	-	301,639	-	101,686	1,033	2,766	9,032
<b>Capital assets</b>										
Nondepreciable	118,354	148,149	118,354	124,438	932,666	118,354	118,354	118,354	118,354	118,354
Depreciable, net	3,610,738	3,456,543	3,317,274	3,138,155	2,937,706	3,761,440	3,520,948	3,403,028	3,156,793	2,904,813
Total capital assets	3,729,092	3,604,692	3,435,628	3,262,593	3,870,372	3,879,794	3,639,302	3,521,382	3,275,147	3,023,167
Total assets	5,266,458	5,661,193	5,542,275	5,348,613	6,712,844	7,803,739	6,813,390	6,494,405	7,085,778	7,180,902
<b>Deferred outflows of resources</b>										
Deferred pension outflows	-	-	-	66,196	139,009	262,187	175,003	220,000	168,639	247,432
Deferred retiree healthcare OPEB plan	-	-	-	3,243	10,214	16,892	12,532	8,899	9,440	4,915
Deferred group life insurance OPEB plan	-	-	-	5,964	102,109	174,239	140,434	105,905	77,880	51,530
Deferred health insurance credit OPEB plan	-	-	-	1,366	3,178	4,681	6,550	8,219	7,510	4,339
Deferred Virginia local disability program OPEB plan	-	-	-	3,627	9,931	12,038	9,835	11,656	12,889	12,838
Total deferred outflows of resources	-	-	-	80,396	264,441	470,037	344,354	354,679	276,358	321,054
Total assets and deferred outflows of resources	\$ 5,266,458	\$ 5,661,193	\$ 5,542,275	\$ 5,429,009	\$ 6,977,285	\$ 8,273,776	\$ 7,157,744	\$ 6,849,084	\$ 7,362,136	\$ 7,501,956
<b>Liabilities</b>										
Accounts payable	\$ 19,508	\$ 376,573	\$ 36,907	\$ 42,150	\$ 102,808	\$ 39,607	\$ 52,520	\$ 65,980	\$ 65,910	\$ 83,054
Interest payable	-	-	-	-	-	14,623	13,739	12,833	11,904	10,951
Lease and subscription interest payable	-	-	-	-	-	-	-	1,037	800	549
Accrued payroll	148,512	167,442	177,639	181,475	207,889	13,756	21,191	29,971	29,149	69,805
Unearned revenues	548,121	630,200	656,880	-	360,180	1,428,975	360,180	-	-	-
Long-term liabilities	73,000	88,000	84,086	89,406	1,217,386	1,864,027	1,318,428	1,552,689	1,282,399	1,260,622
Total liabilities	789,141	1,262,215	955,512	313,031	1,888,263	3,360,988	1,766,058	1,662,510	1,390,162	1,424,981
<b>Deferred inflow of resources</b>										
Deferred pension inflows	-	-	-	-	-	-	382,884	79,584	146,969	118,107
Deferred retiree healthcare OPEB plan	-	-	6,675	5,928	17,371	13,699	40,303	39,161	38,011	23,041
Deferred group life insurance OPEB plan	-	-	-	-	6,009	5,686	52,936	34,762	27,068	33,346
Deferred health insurance credit OPEB plan	-	-	-	-	-	-	2,411	1,340	3,774	8,347
Deferred Virginia local disability program OPEB plan	-	-	-	-	228	3,210	5,694	3,139	2,393	2,378
Total deferred inflows of resources	-	-	6,675	5,928	23,608	22,595	484,228	157,986	218,215	185,219
<b>Net Position</b>										
Net investment in capital assets	3,729,092	3,604,692	3,435,628	3,262,593	2,838,453	2,905,321	2,723,725	2,580,938	2,417,582	2,250,104
Restricted for pensions and OPEB	-	-	-	-	12,154	-	101,686	1,033	2,766	9,032
Restricted for financed purchase	-	-	-	-	289,485	-	-	-	-	-
Unrestricted	748,225	794,286	1,144,460	1,847,457	1,925,322	1,984,872	2,082,047	2,446,617	3,333,411	3,632,620
Total net position	4,477,317	4,398,978	4,580,088	5,110,050	5,065,414	4,890,193	4,907,458	5,028,588	5,753,759	5,891,756
Total liabilities, deferred inflows of resources, and net position	\$ 5,266,458	\$ 5,661,193	\$ 5,542,275	\$ 5,429,009	\$ 6,977,285	\$ 8,273,776	\$ 7,157,744	\$ 6,849,084	\$ 7,362,136	\$ 7,501,956

Table 2

**Middle Peninsula Juvenile Detention Commission  
Changes in Revenues, Expenses and Net Position  
Last Ten Fiscal Years**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Operating revenues</b>										
Fees from member jurisdictions	\$ 1,993,893	\$ 1,739,384	\$ 1,716,400	\$ 1,827,313	\$ 1,256,648	\$ 1,452,368	\$ 1,473,804	\$ 1,652,398	\$ 1,852,540	\$ 1,852,545
Commonwealth of Virginia	1,926,404	2,598,396	2,815,753	2,880,667	2,854,402	2,877,851	2,885,996	2,926,492	1,912,036	1,898,285
Federal government	63,643	75,195	81,333	95,583	64,931	84,447	84,305	76,119	88,287	96,701
Fees from nonmember jurisdictions	8,955	768	-	505	-	1,357	-	65,720	1,594,971	1,603,992
Other	19,554	17,968	13,813	9,070	16,652	5,588	5,000	17,252	5,000	5,000
Total operating revenues	4,012,449	4,431,711	4,627,299	4,813,138	4,192,633	4,421,611	4,449,105	4,737,981	5,452,834	5,456,523
<b>Operating expenses</b>										
Salaries and wages	2,284,908	2,593,241	2,574,894	2,587,330	2,671,081	2,517,542	2,681,065	2,867,525	2,970,582	3,322,328
Employee benefits	914,821	1,004,738	1,037,835	913,902	908,170	1,014,619	917,499	939,734	870,291	969,988
Depreciation and amortization	207,846	203,791	210,029	211,507	204,708	236,083	240,492	290,086	286,669	251,745
Supplies	185,329	209,297	201,789	202,668	181,211	189,457	197,589	218,155	256,970	279,677
Professional services	235,017	180,125	209,272	178,032	135,972	137,777	173,572	130,127	145,183	200,146
Utilities	105,524	109,880	116,178	97,669	87,327	88,392	95,802	112,333	106,394	109,760
Miscellaneous	44,388	42,019	41,508	34,824	22,792	41,299	56,893	34,773	52,698	57,127
Insurance	14,221	15,288	16,116	17,298	18,127	17,377	20,588	22,664	25,087	27,519
Purchase of bedspace	57,300	80,839	4,851	5,922	-	-	-	-	-	96,919
Training	8,546	12,666	7,649	10,533	11,002	2,635	4,688	6,212	1,457	7,103
Minor furniture and equipment	8,234	55,641	19,215	18,830	8,963	44,014	27,014	27,499	47,624	25,549
Capital improvements	36,627	6,138	21,728	37,800	-	3,425	-	50,534	74,435	5,243
COVID-19 pandemic costs	-	-	-	-	8,552	9,142	-	-	-	-
Total operating expenses	4,102,761	4,513,663	4,461,064	4,316,315	4,257,905	4,301,762	4,415,202	4,699,642	4,837,390	5,353,104
<b>Operating income (loss)</b>	(90,312)	(81,952)	166,235	496,823	(65,272)	119,849	33,903	38,339	615,444	103,419
<b>Nonoperating revenues (expenses):</b>										
Interest income	981	3,613	8,977	37,520	36,416	4,959	6,733	101,939	149,452	143,642
Interest expense	(194)	-	-	-	-	(40,668)	(23,712)	(23,608)	(22,794)	(14,980)
Gain (loss) on disposal of capital assets	(735)	-	(1,117)	(4,381)	(15,780)	(13,332)	341	-	(16,931)	(20,617)
Nonoperating revenues (expenses), net	52	3,613	7,860	33,139	20,636	(49,041)	(16,638)	78,331	109,727	108,045
<b>Changes in net position</b>	\$ (90,260)	\$ (78,339)	\$ 174,095	\$ 529,962	\$ (44,636)	\$ 70,808	\$ 17,265	\$ 116,670	\$ 725,171	\$ 211,464

***Compliance Section***

**Report of Independent Auditor on Internal Control over Financial Reporting  
and on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with Government Auditing Standards**

To the Board of Directors  
Middle Peninsula Juvenile Detention Commission  
Williamsburg, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and the *Specifications for Audits of Authorities, Boards, and Commissions* issued by the Auditor of Public Accounts of the Commonwealth of Virginia (the “Specifications”), the financial statements of the Middle Peninsula Juvenile Detention Commission (the “Commission”), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission’s basic financial statements, and have issued our report thereon dated October 6, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission’s internal control over financial reporting (“internal control”) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or the Specifications.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Cherry Bekaert LLP*

Richmond, Virginia  
October 6, 2025