## H2O COMMUNITY DEVELOPMENT AUTHORITY

AUDITED FINANCIAL STATEMENTS AS OF JUNE 30, 2021 AND 2020



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## I. BOARD OF DIRECTORS

John Cabot Ishon, Chairman

Brian DeProfio, Vice Chairman

Nick Hobbs, Secretary/Treasurer

Chad S. Roberts, Assistant Secretary/Treasurer

### **II.** AUDITOR'S OPINION



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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors H2O Community Development Authority

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the H2O Community Development Authority (Authority), as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and *Specifications for Audits of Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Authority, as of June 30, 2021 and 2020, and the respective changes in financial position, and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4-7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 28, 2021, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Authority's internal control over financial reporting and compliance.

Sincerely,

The Nichols Group, PA Certified Public Accountants

The Wichols Group

Fleming Island, Florida

December 28, 2021

## III. MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management's Discussion and Analysis of the financial performance of the H2O Community Development Authority (the "Authority") provides an overall review of the Authority's financial activities for the years ended June 30, 2021, and 2020. The intent of this discussion and analysis is to look at the Authority's financial performance as a whole. Readers should also review the basic financial statements and notes to the financial statements to enhance their understanding of the Authority's financial performance.

#### **Financial Highlights**

- 1. The Authority incurred long term debt of \$9,440,000 in Special Assessment Bonds on May 16, 2007 (the "Series 2007 Bonds"), bearing interest at 5.20% per annum. The Authority's debt will be paid through the collection of special assessments imposed on the taxable properties in the H2O Community Development Authority District, (the "District") benefiting from the capital improvements.
- 2. On June 23, 2021, the Authority issued a \$342,000 Special Assessment Revenue Bond (the "Series 2021 Bond") in order to redeem its Series 2007 Bonds. The Series 2021 Bond was placed with Old Point National Bank at an interest rate of 2.48%.
- 3. Net Position at June 30, 2021 and 2020 totaled \$5,769,004 and \$2,628,828, respectively.
- 4. Capital assets, net of depreciation at June 30, 2021 and 2020 were \$6,061,245 and \$6,285,736, respectively, which reflects the completion in fiscal year 2019 of all capital assets as defined in the Authority and City approved Settlement Agreement. Public improvements of \$966,417 were recorded as donated capital assets in fiscal year 2019. The remaining public improvements are owned by the Authority and are being depreciated using the straight-line method over their useful life.
- 5. Special assessments of \$336,000 and \$443,565 were imposed in fiscal years 2021 and 2020, respectively. After large prepayments were made prior to the refunding, the second half of the fiscal year 2021 assessment was reduced to \$22,871. As of June 30, 2021, all special assessments had been paid.
- 6. At the May 5, 2020, board meeting, the board approved a resolution authorizing the application of cancelled bonds to sinking fund redemptions and to the prepayment of special assessments, as the result of an agreement between one of the landowners and the bondholder. Once certain approvals were obtained from the City for the development of property within the District, the bondholder tendered bonds to the Trustee in the principal amount of bonds to equal the landholder's prepayment of special assessments on the property. As of March 1, 2021, \$3,892,000 in bonds had been submitted for cancellation.

7. Due to prepayments in 2020 by two of the largest property owners in the District, the amount of installments that could be collected was limited, and would only cover a small portion of the administrative costs each year. After discussions with the City, Authority, and Authority's counsel, it was decided that pursing a refunding would be the best option to remedy this issue while also being able to capture significant interest rate savings.

#### **Overview of the Financial Statements**

This annual report consists of two parts – (i) Management's Discussion and Analysis and (ii) the basic financial statements consisting of a *Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position, Statement of Cash Flows,* and related footnotes. The Statement of Net Position represents the financial position of the Authority and provides information about the activities of the Authority, including all short-term and long-term financial resources and obligations. Enterprise accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities are included in the Statement of Net Position. The Statement of Revenues, Expenses, and Changes in Net Position presents increases (e.g., revenues) and decreases (e.g., expenses) in net total financial position. The Statement of Cash Flows reflects how the Authority finances and meets its cash flow needs. Finally, the notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided on the basic financial statements.

#### **Comparative Financial Statements**

#### **Summary Statement of Net Position:**

	<u>2021</u>	<u>2020</u>
Assets:		
Other assets	\$ 52,424	\$ 994,485
Capital assets	6,061,245	6,285,736
Total assets	6,113,669	7,280,221
Liabilities:		
Current liabilities	19,084	226,529
Long-term debt, net of discount	325,581	4,424,864
Total Liabilities	344,665	4,651,393
Net Position		
Net investment in capital assets	5,719,245	1,752,872
Restricted	29,549	805,227
Unrestricted	20,210	70,729
Total Net Position	\$ 5,769,004	\$ 2,628,828

The large increase in net position from 2020 to 2021 is the result of large prepayments in 2021 and the refunding of the bonds on June 23, 2021, which resulted in the substantial reduction of long-term debt.

#### Summary Statement of Revenues, Expenses, and Changes in Net Position:

	<u>2021</u>	<u>2020</u>
Operating Revenues	\$ 3,729,643	\$ 449,536
Operating Expenses	69,375	 77,517
Operating Income	3,660,268	 372,019
Non-operating Revenues	4,070	13,898
Non-operating Expenses	(448,603)	(475,246)
Loss on bond redemptions	(75,559)	-
Change in Net Position	\$ 3,140,176	\$ (89,329)

The large increase in operating revenues is due to the significant increase in prepayment revenues in fiscal year 2021.

#### **Capital Assets**

The Authority's capital assets at June 30, 2021 and 2020 were \$6,061,245 and \$6,285,736 respectively. Per the signed Settlement Agreement, all previously reported construction in progress has been completed and accepted by the Authority. The Authority now holds title to approximately 87.5% of the capital assets, which are being depreciated using the straight-line method over their estimated useful life of thirty years. The remaining public improvements were either expensed or conveyed in 2019.

With the execution of the Settlement Agreement, the H2O Master Association has accepted responsibility for maintaining all improvements owned by the Authority at the expense of the Master Association pursuant to the terms of the Public Improvement Maintenance Agreement.

#### **Long-Term Debt**

The Authority issued \$9,440,000 of Special Assessment Bonds, Series 2007, dated May 16, 2007, paying interest at 5.20% per annum, and due in annual installments beginning September 1, 2010 with a final maturity of September 1, 2037. This bond issuance represented 100% of the Authority's long-term debt balance.

The proceeds from the bonds were used to finance construction of certain public infrastructure improvements within the District, including road and alley improvements, parking, storm water management improvements, sanitary sewer lines and pump stations, lighting, fencing, sidewalks, and streetscapes.

The debt service was paid annually by the revenue received from the special assessments levied on the property owners within the District.

On May 5, 2020, the board approved a resolution authorizing the application of cancelled bonds to sinking fund redemptions and to the prepayment of special assessments, as the result of an agreement between one of the landowners and the bondholder. As of March 1, 2021, \$3,892,000 in bonds had been submitted for cancellation.

Included in the above prepayments, in November and December of 2020, two of the largest property owners in the district, who were collectively responsible for paying 80% of the special assessments, prepaid the special assessments on the properties they owned. As a result of the prepayment, there are only forty-four residential properties in the District that are paying annual installments each year, which would cover only a small portion of the administrative expenses. After discussions with the City, Authority, and Authority's counsel, it was decided that pursing a refunding would be the best option to remedy this issue while also being able to capture significant interest rate savings.

On June 23, 2021, the Authority refunded its Series 2007 Bonds by issuing a \$342,000 Special Assessment Revenue Bond, Series 2021, paying 2.48% per annum, and due in annual installments beginning September 1, 2021, with a final maturity of September 1, 2037. A restructuring analysis completed with a closing date of August 1, 2021, and a 3.0% interest rate resulted in approximate savings of \$436,845.

#### **Special Assessments**

Special assessments totaling \$336,000 and \$443,565 were imposed on the property owners within the District in fiscal years 2021 and 2020, respectively. After large prepayments were made prior to the refunding, the second half of the fiscal year 2021 assessment was reduced to \$22,871. As of June 30, 2021, all special assessments had been paid.

#### **Economic Factors and Future Outlook**

Presently, the Authority is not aware of any other significant changes in conditions that would have a significant effect on the administrative expenses in the near future.

#### **Contacting Authority's Financial Management**

This financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the Authority's finances and to reflect the Authority's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to the Authority's administrator, MuniCap, Inc., at 8965 Guilford Road, Suite 210, Columbia, Maryland 21046.

## IV. FINANCIAL STATEMENTS

## H2O COMMUNITY DEVELOPMENT AUTHORITY STATEMENTS OF NET POSITION As of June 30,

	<u>2021</u>	<u>2020</u>
Assets		
Current Assets		
Accrued interest receivable	\$ 3	\$ 7
Due from primary government	22,872	189,251
Total Current Assets	22,875	189,258
Noncurrent Assets		
Restricted cash and cash equivalents	29,549	805,227
Capital assets, net of depreciation	6,061,245	6,285,736
Total Noncurrent Assets	6,090,794	7,090,963
Total Assets	6,113,669	7,280,221
Liabilities		
Current Liabilities		
Accounts payable	2,500	38,570
Accrued interest payable	165	79,959
Current portion of long-term debt	16,419	108,000
Total Current Liabilities	19,084	226,529
Noncurrent Liabilities		
Bonds payable	325,581	4,505,000
Less discount on long-term debt	-	(80,136)
Total Noncurrent Liabilities	325,581	4,424,864
Total Liabilities	344,665	4,651,393
Net Position:		
Net investment in capital assets	5,719,245	1,752,872
Restricted	29,549	805,227
Unrestricted	20,210	70,729
Total Net Position	\$ 5,769,004	\$ 2,628,828

The accompanying notes to the financial statements are an integral part of this statement.

# H2O COMMUNITY DEVELOPMENT AUTHORITY STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Years Ending June 30,

	<u>2021</u>	<u>2020</u>
Operating Revenues		
Special assessment revenues	\$ 224,287	\$ 449,536
Prepayment revenues	3,505,356	
Total Operating Revenues	3,729,643	449,536
Operating Expenses		
Administrative fees	43,615	47,390
Audit fees	4,500	4,500
Insurance	550	550
Legal fees	20,710	25,077
Total Operating Expenses	69,375	77,517
Operating Income	3,660,268	372,019
Non-Operating Revenues (Expenses)		
Interest income	116	8,845
Penalties and interest on delinquent assessments	3,954	5,053
Bond interest expense	(160,862)	(250,755)
Bond issuance costs	(63,250)	-
Depreciation expense	(224,491)	(224,491)
Total Non-Operating Revenues (Expenses)	(444,533)	(461,348)
Income before Special Items	3,215,735	(89,329)
Loss on bond redemptions	(75,559)	
Change in Net Position	3,140,176	(89,329)
Net Position at Beginning of Year	2,628,828	2,718,157
Net Position at End of Year	\$ 5,769,004	\$ 2,628,828

The accompanying notes to the financial statements are an integral part of this statement.

## H2O COMMUNITY DEVELOPMENT AUTHORITY STATEMENTS OF CASH FLOWS

## For the Years Ending June 30,

	<u>2021</u>	<u>2020</u>
Cash Flows from Operating Activities		
Cash receipts from property owners	\$3,899,976	\$ 464,039
Cash payments for administrative fees	(59,291)	(40,487)
Cash payments for audit fees	(9,000)	-
Cash payments for insurance	(550)	(550)
Cash payments for legal fees	(39,104)	(41,873)
Net Cash Provided by Operating Activities	3,792,031	381,129
Cash Flows from Capital and Related Financing Activities		
Interest paid	(236,079)	(264,980)
Principal paid	(4,613,000)	(1,090,000)
Proceeds from bond issuance	342,000	-
Bond issuance costs paid	(60,750)	
Net Cash Used in Capital and Related Financing Activities	(4,567,829)	(1,354,980)
Cash Flows from Investing Activities		
Interest and dividends received on investments	120	11,417
Net Cash Provided by Investing Activities	120	11,417
Change in Cash and Cash Equivalents	(775,678)	(962,434)
Cash and Cash Equivalents, Beginning of Year	805,227	1,767,661
Cash and Cash Equivalents, End of Year	\$ 29,549	\$ 805,227
Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:		
Operating income	\$ 3,660,268	\$ 372,019
Adjustments		
Decrease in due from primary government	170,333	14,503
Decrease in prepaid expenses	-	4,640
Decrease in accounts payable	(38,570)	(10,033)
Net Cash Provided by Operating Activities	\$ 3,792,031	\$ 381,129

The accompanying notes to the financial statements are an integral part of this statement.

## V. NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 1—FINANCIAL REPORTING ENTITY

The H2O Community Development Authority (the "Authority") was established pursuant to the Virginia Water and Waste Authorities Act, Chapter 51, Section 15.2-5152 *et seq.*, of the Code of Virginia, 1950 (the "Act") as amended. The Act provides for the creation of an authority and a related Special Assessment District (the "District") for the sole purpose of financing, constructing, and maintaining, if necessary, certain public improvements within, contiguous to, or serving the District. In accordance with the Act, the Authority was created as a Virginia public body by the adoption of Ordinance No. 05-0589 by the City of Hampton City Council on September 28, 2005.

The H2O Community Development Authority, Special Assessment Bonds, Series 2007 (the "Bonds"), were issued pursuant to an Indenture of Trust (the "Indenture") by and between the Authority and Manufacturers and Traders Trust Company (now Wilmington Trust, the "Trustee"), dated as of May 1, 2007, and a limited offering memorandum for the bonds dated April 26, 2007. The Bonds are limited obligations payable from special assessments imposed and collected by the City Council of the City of Hampton, Virginia (the "City"), against the taxable real property in the District. Unless prepaid, such special assessments are payable in installments at the same time general real estate taxes are paid. The City will apply its customary tax payment enforcement procedures to the collection of any delinquent payments of the special assessment annual installment.

On June 23, 2021, the Authority refunded the Bonds by issuing a \$342,000 Special Assessment Revenue Bond, Series 2021, (the "Series 2021 Bond") payable from special assessments imposed and collected by the City against the taxable real property in the District. The Series 2021 Bond is a private placement with Old Point National Bank ("Old Point"). There is no longer a trustee, as the funds are held by the City in an account at Old Point.

The District consists of approximately twenty-five acres of land within the City adjacent to Freeman Drive and approximately one quarter mile from the Hampton Coliseum and the Hampton Roads Convention Center. The District is located approximately seven miles from downtown Newport News and approximately twenty-five miles east of the City of Williamsburg's historic district. At the time the Series 2007 Bonds were issued, the District was expected to contain approximately 481 residential units of various types with the option to include an additional 102 residential units. On September 2, 2010, the Hampton Redevelopment and Housing Authority terminated the developer's option to purchase additional land, which would have included an additional 102 residential units, under the Land Agreement.

The Authority is governed by a board of five directors which are appointed by the City Council, one of which is designated by the City Manager. The City Council also appoints successor directors of the Authority for a term of four years. In 2017, the Authority and the City Council approved changes to stagger the directors' terms over a four-year period and to remove the requirement that the directors be recommended by the former developer.

The Authority's management believes these financial statements present all activities for which the Authority is financially accountable.

#### NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The significant accounting policies followed in the preparation of these financial statements are summarized below. These policies conform to accounting principles generally accepted in the United States of America (GAAP) for local governmental units as prescribed in the statements issued by the Governmental Accounting Standards Board (GASB) and other recognized authoritative sources.

#### A. Basis of Presentation

The Authority's basic financial statements consist of a Statement of Net Position, a Statement of Revenues, Expenses, and Changes in Net Position, and a Statement of Cash Flows. The Authority uses enterprise fund accounting to maintain its financial records during the fiscal year. Enterprise fund accounting focuses on the determination of operating income, financial position and changes in net position, and cash flows.

#### B. Measurement Focus and Basis of Accounting

The Authority's financial activity is accounted for using a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of the Authority are included on the Statement of Net Position. The Statement of Revenues, Expenses, and Changes in Net Position presents increases (e.g., revenues) and decreases (e.g., expenses) in net position. The Statement of Cash Flows reflects how the Authority finances and meets its cash flow needs.

Net Position is segregated into Net Investment in Capital Assets, Restricted, and Unrestricted components, if applicable.

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements, and measurement focus relates to the timing of the measurements made. The Authority uses the accrual basis of accounting and the flow of economic resources measurement focus for reporting purposes. Revenues are recognized when they are earned, and expenses are recognized when they are incurred.

#### C. Cash, Cash Equivalents, and Investments

Cash received by the Authority is deposited with a financial institution or invested. Deposits and investments having an original maturity of three months or less at the time they are purchased are presented in the financial statements as Cash and Cash Equivalents. Investments with an initial maturity of more than three months are reported as Investments.

#### D. Capital Assets

All capital assets are capitalized at cost and updated for additions and reductions during the year. Donated capital assets will be recorded at their fair market value on the date that they will be donated. The Authority does not maintain a capitalization threshold as all infrastructure assets are capitalized. Interest expense during the period of construction, net of investment earnings, was capitalized through fiscal year 2019. The Authority does not depreciate the infrastructure improvements that will be donated to a public entity upon completion/acquisition. Any improvements deemed to be owned by the Authority, once completed, will be depreciated using the straight-line method over their useful lives.

#### E. Net Position

Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on the use of resources either through enabling legislation adopted by the Authority or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Authority first applies restricted resources when an expense is incurred for which both restricted and unrestricted assets are available.

#### F. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the Authority. For the Authority, these revenues are special assessments. Operating expenses are the necessary costs incurred to provide the service that is the primary activity of the Authority. All revenues and expenses not meeting this definition are reported as non-operating.

#### G. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### H. Income Taxes

The Authority is a governmental entity, and therefore, is exempt from all federal and state income taxes.

#### I. New Accounting Standards

The Authority has adopted all current Statements of the GASB that are applicable.

#### J. Future Accounting Standards

GASB has issued new standards that will become effective in future fiscal years. The Authority will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

#### **NOTE 3—DEPOSITS AND INVESTMENTS**

Cash received by the Authority is deposited with a financial institution or invested. Per the Series 2021 Bond's Memorandum of Understanding (the "MOU"), the City is now the fiscal agent for the Authority. Deposits and investments having an original maturity of three months or less at the time they are purchased are presented in the financial statements as Cash and Cash Equivalents. Investments with an initial maturity of more than three months are reported as Investments.

Cash and cash equivalents consisted of cash of \$29,549 at June 30, 2021. Cash and cash equivalents consisted of deposits in money market accounts of \$805,227 at June 30, 2020. Cash and cash equivalents are carried at cost, which approximates fair market value.

#### A. Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the Authority's deposits may not be returned. There was no custodial credit risk to the Bonds as the entire bank balance was covered by federal depository insurance or collateralized in accordance with the provisions under the Indenture. With the issuance of the Series 2021 Bond, the City is the fiscal agent for the Authority.

#### **B.** Interest Rate Risk

Interest rate risk is the risk that an interest rate change could adversely affect an investment's fair value. As a means of limiting exposure to fair value losses arising from rising interest rates, the Bonds' Indenture required the investment of moneys in the Debt Service Reserve Fund to mature or be payable at the option of the Trustee not more than five years after the date of their purchase. The Series 2021 Bond's MOU requires the City, as the Authority's fiscal agent, to establish and maintain a bank account on the Authority's behalf for the deposit of special assessment revenues and to ensure the payment of administrative expenses and debt service.

#### C. Credit Risk

Credit risk is the risk that an issuer or counterparty to an investment will be unable to fulfill its obligations. The Bonds' Indenture specified the minimum rating of different types of cash equivalents and investments in order to address this risk.

Although state statute does not impose credit standards on repurchase agreement counterparties, bankers' acceptances, or money market mutual funds, the Bonds' Indenture established stringent credit standards for these investments to minimize portfolio risk. All money held in the funds created by the Bonds' Indenture which were on deposit with any bank were continuously secured in the manner required by the Bonds' Indenture and applicable state statutes. The Series 2021 Bond's MOU requires the City, as fiscal agent for the Authority, to be responsible for all bank accounts for the Series 2021 Bond to ensure the payment of debt service and administrative expenses.

#### D. Concentration of Credit Risk

Concentration of credit risk can also arise by failing to adequately diversify investments. The Bonds' Indenture established limitations on portfolio composition by issuer in order to control concentration of credit risk. Not more than 35% of the Authority's total funds available for investment were authorized to be invested in commercial paper, and not more than 5% of the Authority's total funds available for investment were authorized to be invested in the commercial paper of any single issuer. Per the Series 2021 Bond's MOU, the City is the fiscal agent responsible for all bank accounts on the Authority's behalf for the Series 2021 Bond to ensure the payment of debt service and administrative expenses.

#### **E.** Permitted Investments

Investments permitted were governed by certain provisions of the Bonds' Indenture and included bonds, notes and other evidence of indebtedness of the U.S. Government, the Commonwealth of Virginia, or certain of its agencies, commercial paper and/or corporate notes which met certain criteria as permitted under the Bonds' Indenture, and deposits and guaranteed contracts with banks and financial institutions which met standards as stipulated in agreements with the Authority. Per the Series 2021 Bond's MOU, the City is responsible for all bank accounts on the Authority's behalf for the Series 2021 Bond to ensure the payment of debt service and administrative expenses.

#### F. Fair Value Measurements

The Authority categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. The Authority's investments in the Wilmington U.S. Government Money Market Fund totaling \$805,227 as of June 30, 2020, was valued using quoted market prices (Level 1 inputs). There were only cash deposits as of June 30, 2021.

#### **NOTE 4—RECEIVABLES**

Receivables at June 30, 2021 and 2020 consist of interest and dividends on investments and assessments due to the Authority from the City of Hampton, all of which are considered collectible in full within one year.

#### NOTE 5—CAPITAL ASSETS

The Authority's capital asset activity for the years ended June 30, 2021 and 2020 was as follows:

<u>2021</u>		Beginning Balance Ac		Additions Rec		Reductions		Donations		Ending Balance	
Public improvements	\$	\$ 6,734,717	\$	-	\$	_	\$	-	\$	6,734,717	
Accumulated depreciation		(448,981)		(224,491)		-		-		(673,472)	
Net Capital Assets	\$	6,285,736	\$	(224,491)	\$	-	\$	-	\$	6,061,245	
<u>2020</u>	Beginning Balance		Additions			uctions		nations		ding Balance	
Public improvements	\$	6,734,717	\$	=	\$	-	\$	-	\$	6,734,717	
Accumulated depreciation		(224,491)		(224,490)		-		-		(448,981)	
Net Capital Assets	\$	6,510,226	\$	(224,490)	\$	-	\$	-	\$	6,285,736	

On May 16, 2018, the board approved a resolution authorizing the acceptance of a Settlement Agreement, which would deem all public improvements complete and accepted. The Authority's capital assets at June 30, 2021 were \$6,601,245 as a result of the reclassification of all capital assets to either public improvements or donated capital assets in fiscal year 2019. The items not retained as public improvements, as per the Settlement Agreement, were landscaping, relocation of power lines, streetlights, and contingency. The Authority now holds title to approximately 87.5% of the project improvements, consisting of road and alley improvements, parking, storm water management, sewer, and pump stations. These improvements are being depreciated using the straight-line method over their estimated useful life of thirty years

With the execution of the Settlement Agreement, the H2O Master Association has accepted responsibility for maintaining all improvements owned by the Authority at the expense of the Master Association pursuant to the terms of the Public Improvement Maintenance Agreement.

#### **NOTE 6—LONG-TERM OBLIGATIONS**

The Authority's long-term debt activity for the years ending June 30, 2021 and 2020 was as follows:

	Opening			Ending	Due within	
<u>2021</u>	Balance	Increase	Increase Decrease		one year	
Series 2007 Bonds	\$ 4,613,000	\$ -	\$ (4,613,000)	\$ -	\$ -	
Less: Unamortized discount	(80,136)		80,136			
Total Series 2007 Bonds	4,532,864	-	(4,532,864)	-	-	
Series 2021 Bonds -		342,000		342,000	16,419	
Total Bonds Payable	\$ 4,532,864	\$ 342,000	\$ (4,532,864)	\$ 342,000	\$ 16,419	

	Opening				Ending	Due within
<u>2020</u>	Balance	Increase		Decrease	Balance	one year
Series 2007 Bonds	\$ 5,703,000	\$	-	\$ (1,090,000)	\$ 4,613,000	\$ 108,000
Less: Unamortized discount	(84,805)		-	4,669	(80,136)	
Total Bonds Payable	\$ 5,618,195	\$	-	\$ (1,085,331)	\$ 4,532,864	\$ 108,000

#### A. Special Assessment Bonds, Series 2007

On May 16, 2007, the Authority issued \$9,440,000 in Special Assessment Bonds Series 2007 to finance the construction of public infrastructure improvements located within the District, to fund a reserve fund, to fund construction period interest and administrative expenses, and to pay costs relating to the issuance of the Bonds. The City, on behalf of the Authority, will impose and collect the special assessment annual installments and has agreed to apply its customary tax payment enforcement procedures to the collection of any delinquent payments of the special assessment annual installments, which may include the assessment of penalties and interest, and tax foreclosure proceedings on delinquent parcels.

The Bonds were limited obligations of the Authority, payable solely from and secured by revenues collected from special assessments after payment of administrative expenses.

Interest on the Bonds was payable semiannually on March 1 and September 1 of each year beginning on September 1, 2007. Principal payments on the Bonds were due each September 1 according to the mandatory sinking fund redemption schedule. Interest was calculated on the basis of a 360-day year comprised of twelve 30-day months.

The Bonds were subject to optional redemption, mandatory sinking fund redemption, and special mandatory redemption.

Interest payments totaled \$236,079 and \$264,980 for the years ended June 30, 2021 and 2020, respectively. Principal payments of \$4,613,000 and \$1,090,000, including prepayment redemptions, were made during fiscal years 2021 and 2020, respectively.

#### **B.** Optional Redemption

The Bonds may be redeemed at the option of the Authority prior to their respective maturities in whole or in part at any time on or after September 1, 2017, plus accrued interest to the redemption date at 100% of the redemption principal amount.

#### C. Special Mandatory Redemption

The Bonds were subject to special mandatory redemption at a redemption price equal to 100% of the principal amount plus accrued interest on any March 1 or September 1 from prepaid assessments or moneys remaining in the Project Fund after completion of the improvements. On December 14, 2015, the trustee redeemed an additional \$1,270,000 of bonds outstanding pursuant to Section 4.3(b) of the Indenture, which states that project funds remaining after completion of the project may be used for bond redemption. However, the Authority had not certified the project as complete, as required by Section 6.3 of the Indenture. With the execution of the Second Supplemental Indenture of Trust and the Settlement Agreement in fiscal year 2019, the project has been certified as complete and substantially all prior year's capital assets reclassified to improvements and titled with the Authority.

With the execution of the Second Supplemental Indenture of Trust, \$700,000 of previously paid delinquent assessments was used to redeem Bonds on July 29, 2019. These redemptions resulted in an adjusted debt service reserve requirement. As per the Second Supplemental Indenture of Trust, transfers of the excess reserve were transferred in August and September 2019 to cover unpaid administrative expenses and provide funds for additional special mandatory redemption of bonds.

Prepayments of \$3,505,356 were received in fiscal year 2021 and used to redeem bonds in conjunction with the refunding. No prepayments were received in fiscal year 2020. See Note 6E for further discussion.

On November 4, 2020, and March 1, 2021, \$685,000 and \$3,207,000, respectively, were redeemed with prepaid assessments. On September 1, 2019, \$125,000 was redeemed with prepaid assessments and \$149,000 was redeemed with excess debt service reserve funds.

#### D. Mandatory Sinking Fund Redemption

The Bonds are required to be redeemed prior to maturity by the Authority on September 1 of each year. The Bonds were redeemed in full on June 23, 2021. See Note 6F for further discussion.

#### E. Canceled Bonds Resolution

At the May 5, 2020 board meeting, the board approved a resolution authorizing the application of cancelled bonds to sinking fund redemptions and the prepayment of special assessments. The resolution was prepared at the request of one of the landowners (Sandler) who has an arrangement with the bondholder (Cygnus) that once certain approvals have been obtained from the City for the development of property in the District, Cygnus will tender Bonds to the Trustee in the principal amount that would be redeemed if Sandler had prepaid the special assessment on the property. The resolution states that if Cygnus requests the Bonds to be canceled and credited against the sinking fund installment, the Authority will agree the corresponding special assessment on the Sandler property is deemed to be prepaid. The sinking fund debt service schedule would then be adjusted to reflect the cancellation of these Bonds. As of March 1, 2021, \$3,892,000 in Bonds had been submitted to the Trustee for cancellation.

#### F. Refunding of 2007 Bonds

In November and December of 2020, two of the largest property owners in the District, who were collectively responsible for paying 80% of the special assessments, prepaid the special assessments on the properties they owned. As a result of the prepayment, there are only forty-four residential properties in the District that are paying annual installments each year. The amount of annual installments that can be collected from these properties is limited, and monies collected from them could only cover \$5,000 of the approximately \$35,000 in administrative costs each year. After discussions with the City, Authority, and Authority's counsel, it was decided that pursing a refunding would be the best option to remedy this issue while also being able to capture significant interest rate savings.

The refunding of the Bonds resulted in an unamortized bond discount of \$75,559, which was recorded as loss on redemption on the financial statements.

#### G. Issuance of 2021 Bond

On June 23, 2021, the Authority redeemed the Series 2007 Bonds by issuing a \$342,000 Special Assessment Revenue Bond, Series 2021, payable from special assessments imposed and collected by the City against the taxable real property in the District. The Series 2021 Bond is a private placement with Old Point National Bank and reduced the interest rate from 5.20% to 2.48%. A restructuring analysis completed with a closing date of August 1, 2021, and an interest rate of 3.0% resulted in approximate savings of \$436,845. No debt service reserve fund is required, and there will be no further legal fees as the CDA counsel will transition to the City's Office of the City Attorney. There will be no trustee as the City, acting as the Authority's fiscal agent, will ensure the payment of debt service and administrative expenses pursuant to the Series 2021 Bond's MOU.

The Authority has the right to prepay the Series 2021 Bond, in whole or in part, upon not less than two business days prior written notice to the lender. Partial prepayments will be applied pro-rata to the remaining outstanding installments of principal, no partial prepayment of the principal amount of the Series 2021 Bond will be made in an amount less than \$5,000 and, in the case of prepayment in full, all accrued interest on the Series 2021 Bond and other amounts payable to the lender in connection with the Series 2021 Bond will be paid.

The Series 2021 Bond is required to be redeemed prior to maturity by the Authority on September 1 in the years and in the amounts set forth below:

For the Year					
Ending June 30:	P	rincipal	Interest		
2022	\$ 16,419		\$	5,639	
2023		16,826		7,866	
2024		17,243		7,443	
2025		17,671		7,010	
2026		18,109		6,567	
2027-2031		97,509		25,784	
2032-2036		110,215		12,920	
2037-2038		48,008		1,198	
Total	\$	342,000	\$	74,427	

#### NOTE 7—SPECIAL ASSESSMENTS

Annual special assessments are to be collected from each parcel of taxable property within the District (excepting those for which the assessment lien has been prepaid) each year in an amount equal to the "Annual Revenue Requirement". The Annual Revenue Requirement, generally, is equal to: (i) annual debt service and administrative expenses, less (ii) other amounts available for the payment of such debt service and expense. Special assessments, unless prepaid, will be payable in installments at the same time general real estate taxes are paid to the City. The City has agreed to apply its customary tax payment enforcement proceedings to the collection of any delinquent payment of special assessments.

Assessments totaling \$336,000 and \$443,565 have been imposed on property owners for the fiscal years ending June 30, 2021 and 2020, respectively. According to the Memorandum of Understanding among the City, the Authority, and the developer, these assessments are due in two equal installments on December 5 and June 5 of each year and shall be paid over to the Authority within thirty calendar days of receipt by the City. The due dates were not changed in the Series 2021 Bond's MOU.

As a result of large prepayments of assessments made prior to the refunding, the second half of the fiscal year 2021 assessment was reduced to \$22,872. As of June 30, 2021, all special assessments had been paid.

#### **NOTE 8—ARBITRAGE**

When applicable, arbitrage calculations are performed on the Authority's funds to determine any arbitrage rebate or yield restriction liability. No liabilities for arbitrage rebate or yield restrictions were identified in the fiscal year ending June 30, 2021 including the final arbitrage report for the refunded Bonds.

#### **NOTE 9—CONTINGENT LIABILITIES**

As of June 30, 2021, there were no claims or lawsuits pending against the Authority.

## NOTE 10—SUBSEQUENT EVENTS

On September 1, 2021, a principal payment of \$16,419 was made on the Series 2021 Bond.

## NOTE 11—EVALUATION OF SUBSEQUENT EVENTS

Management has evaluated subsequent events through December 28, 2021, the date which the financial statements were available to be issued.

### VI. COMPLIANCE



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT  $AUDITING\ STANDARDS$ 

To the Board of Directors H2O Community Development Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and *Specifications for Audits of Authorities, Boards and Commissions* issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the H2O Community Development Authority (Authority), as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated December 28, 2021.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sincerely,

The Nichols Group, PA Certified Public Accountants

The Wichols Group

Fleming Island, Florida

December 28, 2021