

PUBLIC SCHOOLS

EST. 1955 ——

# Annual Comprehensive Financial Report

A Component Unit of James City County, Virginia





# WILLIAMSBURG JAMES CITY COUNTY

PUBLIC SCHOOLS

— EST. 1955 ————

Serving the City of Williamsburg and the County of James City

# Annual Comprehensive Financial Report

For the Fiscal Year Ended June 30, 2022 (With Independent Auditors' Report thereon)

#### **Prepared By:**

WJCC Department of Finance
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(Component Unit of James City County, Virginia)

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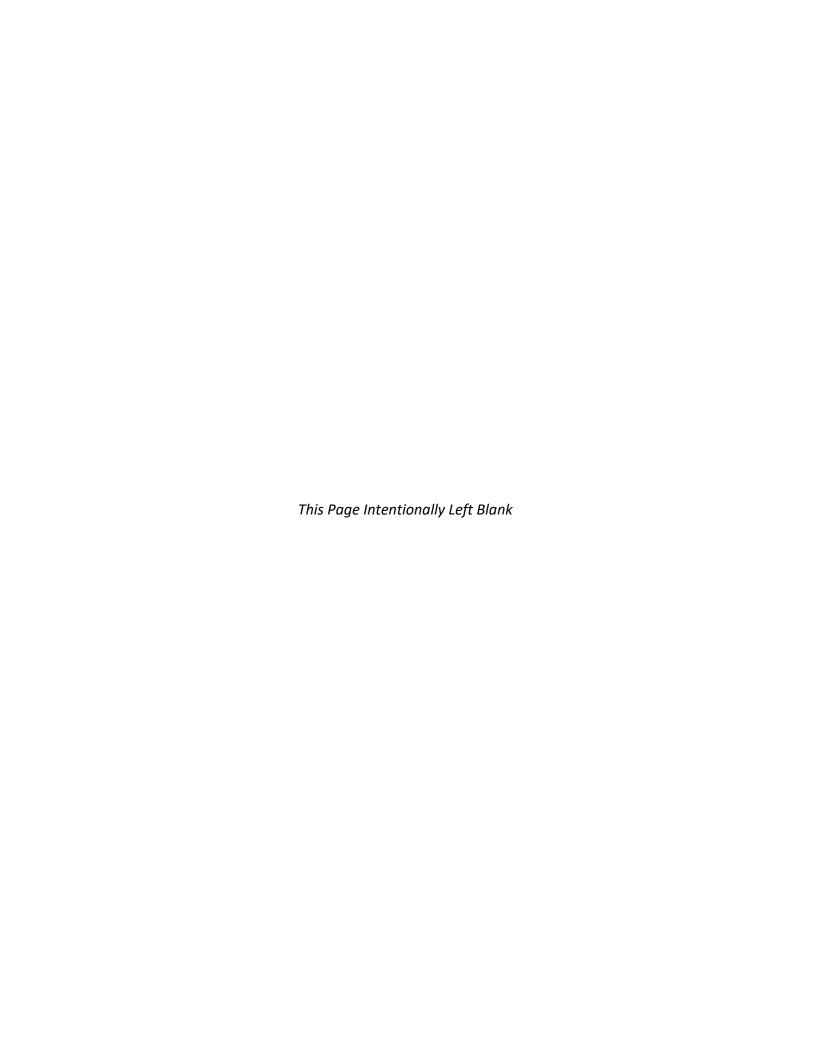
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# ANNUAL COMPREHENSIVE FINANCIAL REPORT WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS

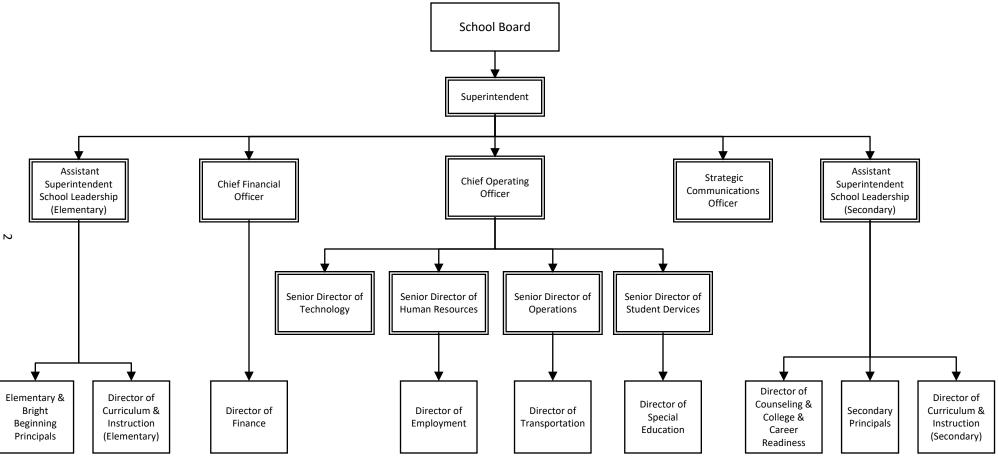
(Component Unit of James City County, Virginia)

Members of the School Board and School Board Officials as of July 1, 2022

City of Williamsburg	
Ms. Kyra Cook	
James City County	
Mr. D. Greg Dowell, Jr. Mr. James Beers Ms. Kimberley Hundley Ms. Sarah Ortego Ms. Sandra Young	Vice-Chair School Board Member School Board Member
Officials	
Dr. Olwen E. Herron  Ms. Y. Rene Ewing  Ms. Kelsie Bowen  Ms. Beth Allar  Ms. Jennifer D. Tomes	Chief Financial Officer Director of Finance Clerk



# Williamsburg-James City County Public Schools Organization Chart





- EST. 1955 ----

November 29, 2022

#### **WJCC School Board**

D. Greg Dowell, Jr., M.A.P.P. Chair

Stonehouse District

James W. Beers, Ph.D. Vice Chair Stonehouse District

**Kyra Cook**Parliamentarian
City of Williamsburg

Julie Y. Hummel, M.Ed. City of Williamsburg

Kimberly Hundley Jamestown District

Sarah Ortego Powhatan District

Sandra S. Young, M.S.Ed. Berkeley District

Superintendent Olwen E. Herron, Ed.D. To Citizens of James City County, Virginia:

To Citizens of the City of Williamsburg, Virginia:

To School Board Members of Williamsburg-James City County Public Schools:

The Annual Comprehensive Financial Report (ACFR) of Williamsburg-James City County Public Schools (WJCC, or the School Division), a component unit of James City County, Virginia, for the fiscal year that ended June 30, 2022, is hereby submitted. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and includes all disclosures necessary to understand the School Division's financial activities. The responsibility for the accuracy, completeness and fairness of the data presented, as well as all accompanying disclosures, rests with the School Division.

This report is prepared in conformity with accounting principles generally accepted in the United States of America for governments as promulgated by the Governmental Accounting Standards Board (GASB). This report is intended to present a comprehensive summary of significant financial data to meet the needs of the citizens, taxpayers, financial institutions, and the Williamsburg-James City County School Board (the School Board). Generally accepted accounting principles (GAAP) require that management provide a narrative introduction and an overview and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is intended to complement and accompany the required MD&A. The MD&A can be found immediately following the independent auditors' report.

The firm of Brown, Edwards & Company, LLP performed the audit of Williamsburg-James City County Public Schools this year. They were awarded the contract to provide the annual financial audit through the year ended June 30, 2017, with an opportunity for five one year renewals, as part of a combined proposal between Williamsburg-James City County Public Schools, James City County, James City County Service Authority, James City County Economic Development Authority, Virginia Peninsula Regional Jail Authority, the Middle Peninsula Juvenile Detention Center, Williamsburg Area Transit Authority, and the Williamsburg Area Medical Association Corporation trading as Olde Towne Medical and Dental Center. The unmodified report of Brown, Edwards & Company, LLP, the highest possible result of the audit process, accompanies the financial statements in this report.

The School Division was developed as a result of an agreement of consolidation between the governing bodies and the school boards of the City of Williamsburg (the City) and James City County (the County) on January 14, 1954. The Division is considered a component unit of James City County.

This report includes all funds that are controlled by or dependent on the School Superintendent and School Board. Additional information regarding the School Division's financial reporting entity may be found in the notes to the basic financial statements. During school year 2020-2021, the School Division operated three high schools (Grades 9-12), four middle schools (Grades 6-8), and nine elementary schools (Grades K-5). The School Division served 11,018 K-12 students and 337 Pre-K students and provided a full range of educational services appropriate to grades Pre-K through 12, including regular and enriched academic education, specialized education, occupational education, and programs for those with limited English proficiency. These programs are supplemented by a wide variety of offerings in fine arts and athletics.

#### **ECONOMIC OUTLOOK AND CONDITION**

The School Division has seen a gradual increase in economic activity during the current fiscal year. Overall, total intergovernmental revenue increased by 10.9% from last year. Total intergovernmental revenue amounted to \$171.7 million, of that amount, \$92.3 million was revenue from the City and the County, \$59.6 million represented aid from the Commonwealth of Virginia (the Commonwealth), and \$19.8 million was revenue from the federal government.

Projected enrollment for the 2023 fiscal year is 11,018, which is the actual enrollment as of September 2021. FY2023 includes a net increase in staffing of 47.0 over FY2022 for a total of 1,988.88 Full Time Equivalent positions.

The School Division opened a new middle school, James Blair, at the beginning of the 2019 fiscal year. There are three elementary schools that were constructed over 35 years ago but have all undergone additions or renovations within the last 21 years. There are two secondary schools that were constructed over 35 years ago, but both have undergone additions or renovations within the last two years.

#### **MAJOR INITIATIVES**

School Year 2021-2022 showed challenges with the impact of COVID-19 and schools' ability to manage daily operations to maintain in-person instruction. WJCC staff persevered, worked collaboratively and kept student learning and quality instruction at the forefront. Overall, the division saw an increase in student enrollment and academic achievement. WJCC focused efforts on building and nurturing relationships with students and families, determining student readiness for learning and providing focused instruction per students' needs to increase achievement. Typical benchmarks for student and school success, such as PALS, VKRP, and MAP were used to identify areas of academic need and to inform instructional planning. Grades 3-8 students participated in the new Virginia Growth reading and mathematics assessments. These new state assessments measured content from the previous school year and were intended to assist schools with identifying unfinished learning from 2020-2021 due to the pandemic.

The spring 2022 SOL results show that WJCC Schools increased overall reading achievement by four percent and mathematics achievement by twelve percent in comparison to the spring 2021 SOL data.

Additionally, the data showed a need for elementary and middle schools to refocus and strategically plan for increasing students' science achievement. High school graduation had a rate of 94.1% of students graduating on time in Spring 2022.

The FY2022 budget required a concentrated focus on addressing student learning loss created by the pandemic. Division staff responded with determination to preserve WJCC Schools' reputation for excellence, no matter the challenge.

#### FINANCIAL INFORMATION

#### **Internal Controls**

Internal controls are designed to provide reasonable assurance that assets of the reporting entity are protected from loss, theft, or misuse, and to ensure that reliable financial records are maintained for preparation of financial statements that are in conformity with generally accepted accounting principles.

Internal control evaluations occur with the above guidelines when the annual audit process is undertaken and they are felt to adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. In addition, this internal control structure is subject to periodic evaluation by management of the School Division.

#### **Budgetary Controls**

Budgetary controls are maintained to ensure compliance with Virginia statutes governing public entities and school operations. These statutes provide legal standards for preparing, presenting, adopting, and administering the budget. The School Board presents a proposed budget to the City and the County governing bodies, who then adopt their own operating and capital project budgets incorporating their contributions to the School Division. The School Board makes any required adjustments, and then adopts an amended budget. The Superintendent is authorized to make expenditures and commitments of funds as approved by the School Board in the adopted annual budget in accordance with the School Board's policies and applicable state and federal regulations and laws. The legal level of budgetary control is at the fund level in regard to County and City appropriations (i.e., the level at which expenditures cannot legally exceed the appropriated amount). However, the School Board has established the function¹ level as their level of control over the budget.

The School Division also maintains an encumbrance accounting system as one method of accomplishing budgetary control. Outstanding encumbrances are reported as an assignment of fund balance of the General Fund at year end. Beginning with the 1996-1997 fiscal year, a contractual agreement exists with the City and County that documents the required disposition of unexpended appropriated School funds at year-end. The most recent amendment to the agreement was in May 2022.

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<sup>&</sup>lt;sup>1</sup> (Defined functional areas are: general and administrative, instruction, pupil transportation, attendance and health services, operations and maintenance, and technology).

#### **Financial Highlights**

The Williamsburg-James City County Public Schools continues to be in sound financial condition as demonstrated by the basic financial statements included in this report. As reflected in the reports:

- WJCC met its expense obligations and returned a total of \$6.0 million in unexpended appropriations to the City and County;
- Local tax resources from the City and County continue to be a major funding source for the division;
- WJCC financial health remains stable and there is measured optimism regarding the economic recovery from the COVID-19 pandemic.

Williamsburg-James City County Public Schools is a component unit of James City County, Virginia, and the County is the legal holder of debt related to the acquisition of school facilities.

While the School Division will continue to operate within a balanced budget, there is a high level of anticipation in regard to the State funding of K-12 education in the second year of the 2022-24 biennial budget. Increased costs for fuel, utilities, and health insurance as well as competitive compensation will also put greater strain on the budget. Developing a balanced budget that continues to provide for our number one priority of teaching and learning will remain a challenge.

#### **Long-Term Financial Planning**

The annual budget reflects WJCC's varied plans by allocating resources to carry out the goals defined through the division wide planning processes. The major planning activities are:

- WJCC's Approved Budget adopted annually by the School Board and reflects ongoing programs as well as initiatives for the next fiscal year.
- Capital Improvement Program adopted annually by the School Board and contains the tenyear capital improvement plans.
- **Enrollment Projections** prepared annually based on the official fall enrollment to assist in facility planning.

WJCC is fiscally dependent (i.e., it does not have taxing or levying authority, or borrowing authority) and is required by state law to operate within a balanced budget. WJCC derives most of its funding from allocations from the City of Williamsburg, James City County, and the Commonwealth of Virginia. Long-term financial planning includes a five-year forecast submission to the governing bodies as part of the annual budget process which assesses the fiscal impact of the capital improvement program on the School Division's operations.

#### **Relevant Financial Policies**

As a component unit, WJCC is directly impacted by the County's Financial Policies that control fund balance, revenues and collections, debt management, cash management, and investments. These areas in particular have a long-term impact on the fiscal health of the County and WJCC.

#### **Independent Audit**

An independent audit of the School Board's finances is required each fiscal year by either the Virginia Auditor of Public Accounts or a firm of independent Certified Public Accountants. Accordingly, the records have been audited by Brown, Edwards and Company, LLP, an independent audit firm, and its report on the financial statements is included herein.

#### **Single Audit Act**

The School Division is required to undergo an annual single audit in conformity with the provisions of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Information related to this single audit, including a schedule of expenditures of federal awards, the independent auditors' report on internal control and compliance with applicable laws regulations, contracts and grants, and a schedule of findings and questioned costs are included in a separately issued James City County and Williamsburg-James City County School Board combined single audit report.

#### **Awards**

This past year, the Government Finance Officers Association (GFOA) of the United States and Canada has awarded a Certificate of Achievement for Excellence in Financial Reporting to the Williamsburg-James City County Public Schools for its FY 2020-2021 comprehensive annual financial report. The Association of School Business Officials International (ASBO) also recognized the School Division with its Certificate of Excellence in Financial Reporting.

In order to be awarded a certificate, a reporting unit must publish an easily readable and efficiently organized comprehensive annual financial report, which generally conforms to program standards. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

Although these certificates are only valid for a single year, it is our belief that the current report continues to adhere to the Certificate of Achievement and Certificate of Excellence standards established by these accrediting agencies. Therefore, we are submitting it to both the GFOA and ASBO for their review.

#### **ACKNOWLEDGEMENTS**

We would like to express appreciation to the members of the Williamsburg-James City County School Board for their dedication in providing fiscal responsibility and accurate reporting of financial data to the students, parents, staff, and general community of the School Division. We also would like to thank the members of the Department of Finance, who devote so many hours each year to the preparation of accurate payrolls, payables, financial reports, and statistical data.

Respectfully submitted,

Olwen E. Herron, Ed.D.

**Superintendent of Schools** 

Rene Ewing, CPA

Chief Financial Officer

Kelsie M. Bowen, MAcc

**Director of Finance** 



# The Certificate of Excellence in Financial Reporting is presented to

# Williamsburg-James City County Public Schools

for its Annual Comprehensive Financial Report for the Fiscal Year Ended June 30, 2021.

The district report meets the criteria established for ASBO International's Certificate of Excellence in Financial Reporting.



William A. Sutter President

Will also

David J. Lewis Executive Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### Williamsburg-James City County Public Schools Virginia

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2021

Executive Director/CEO

Christopher P. Morrill



#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of the School Board of Williamsburg - James City County Public Schools Williamsburg, Virginia

## Report on the Audit of the Financial Statements *Oninions*

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Williamsburg - James City County Public Schools, a component unit of the County of James City, Virginia, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Williamsburg - James City County Public Schools basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Williamsburg - James City County Public Schools, as of June 30, 2022, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis of Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and *Specifications for Audits of Authorities, Boards and Commissions* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Williamsburg - James City County Public Schools, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Change in Accounting Principle

As described in Notes 1, 4,5 and 6 to the financial statements, in 2022, the Williamsburg - James City County Public Schools adopted new accounting guidance, GASB Statement No. 87, *Leases*. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Williamsburg - James City County Public Schools' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Williamsburg James City County Public Schools' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Williamsburg James City County Public Schools' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Williamsburg - James City County Public Schools' basic financial statements. The other supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report November 29, 2022, on our consideration of the Williamsburg - James City County Public Schools' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Williamsburg - James City County Public Schools' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Williamsburg - James City County Public Schools' internal control over financial reporting and compliance.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards & Company, S. L. P.

Newport News, Virginia November 29, 2022

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited) Year ended June 30, 2022

This discussion and analysis of Williamsburg-James City County Public Schools' (the Schools) financial performance provides an overview of financial activities for the fiscal year ended June 30, 2022. The analysis focuses on the Schools' financial performance as a whole. Please read it in conjunction with the Schools' basic financial statements.

#### **Financial Highlights**

- For fiscal year 2022, the Schools' governmental activities' expenses of \$156.5 million exceeded charges for services and operating grants and contributions of \$32.2 million by \$124.3 million.
- The Schools' total governmental funds' revenues and other financing sources exceeded expenditures by \$3.0 million for the year ended June 30, 2022. This is primarily related to additional Federal funds received for school meals.
- Total intergovernmental revenue for the governmental funds was \$171.7 million for the year ended June 30, 2022, reflecting an increase of 10.9% over 2021. Of that amount, \$92.3 million was revenue from the City and the County, \$59.6 million represented aid from the Commonwealth of Virginia (the Commonwealth), and \$19.8 million was revenue from the federal government.
- In the General Fund, the School Board returned unexpended appropriations for fiscal year 2022 to the County of James City and City of Williamsburg in the amount of \$6.0 million.
- The Schools adoption of GASB Statement No. 87, *Leases*, resulted in leases now being represented on the financial statements as debt payments, along with a liability showing future principal payments due for leases in which the Schools is the lessee. Likewise, for leases where the Schools is the lessor an asset and deferred inflows of resources are reflected on the financial statements.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Schools' basic financial statements.

The basic financial statements consist of two kinds of statements that present different views of the Schools' financial activities.

- The Statement of Net Position and Statement of Activities provide information on a government-wide basis. The statements present an aggregate view of the Schools' finances. Government-wide statements contain useful long-term information as well as information for the just-completed fiscal year.
- The remaining statements are fund financial statements that focus on individual parts of the Schools. Fund statements generally report operations in more detail than the government-wide statements.

The notes to the financial statements explain some of the information in the statements and provide additional disclosures so that statement users have a complete picture of the Schools' financial activities

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited) Year ended June 30, 2022

and position. The required supplementary information further explains and supports the financial statements.

The following diagram shows how the various parts of the financial section are arranged and related to one another.

#### **FINANCIAL SECTION**

#### **Required Supplementary Information**

Management's Discussion and Analysis (MD&A)

#### **Basic Financial Statements**

Government-Wide Fund Financial Statements Financial Statements

Notes to Basic Financial Statements

#### **Required Supplementary Information**

(Other than MD&A)

#### **Government-Wide Financial Statements**

The government-wide financial statements report information about the Schools as a whole using accounting methods similar to those used by private-sector companies. The two statements—Statement of Net Position and Statement of Activities—report the Schools' net position and how they have changed.

Net position, the difference between the Schools' assets and deferred outflows of resources and liabilities and deferred inflows of resources, are one way to measure the Schools' overall financial position.

- Increases or decreases in the Schools' net position are one indicator of whether its financial position is improving or worsening, respectively.
- To assess the overall financial position of the Schools, additional nonfinancial factors, such as changes in the City and the County's property tax base and the condition of school buildings and other facilities, should be considered.

In the government-wide financial statements, the activities are divided into two categories—governmental activities and business-type activities. The Schools report only activities related to governmental activities since the Schools do not have any business-type activities.

• **Governmental Activities**: The Schools' basic services are included here, such as general and administrative, instruction, attendance and health services, pupil transportation, operations and maintenance, technology, and food services. City and County appropriations and state aid finance most of these activities.

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited) Year ended June 30, 2022

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the Schools' funds, focusing on its most significant or "major" funds, not the district as a whole. Funds are a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Schools, like other state and local governments, use fund accounting to demonstrate compliance with finance-related legal requirements. The Schools' fund financial statements provide detailed information about the Schools' most significant funds.

The Schools' activities are reported in governmental funds, which focus on (1) how money flows into and out of those funds and (2) the balances left at year-end available for spending in future periods. The governmental fund statements provide a detailed short-term view of the Schools' general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer resources that can be spent in the near future to finance educational programs. Governmental fund information does not report on long-term commitments as is reported on the government-wide statements. Therefore, the relationships (or differences) between the government-wide statements and the governmental funds are reconciled and explained at the bottom of the governmental funds statements. Detailed statements for the nonmajor governmental funds can be found in the Other Supplementary Information section.

#### Financial Analysis of the Schools as a Whole

#### STATEMENT OF NET POSITION

(What the district owns and owes at a point in time)

Table 1 (from Exhibit 1 – Statement of Net Position - Governmental Activities) below shows total net position for governmental activities at June 30, 2022 and 2021.

Total net position increased by \$18.7 million or 30.0% compared to fiscal year 2021's net position. Unrestricted net position totaled a deficit of \$112.4 million at June 30, 2022.

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited) Year ended June 30, 2022

	Table 1								
Condensed Sta	ateme	ent of Net Position	on a	t June 30, 2022 and 202	21				
		2022		2021		Variance			
Current and other assets	\$	36,455,486	\$	31,259,273	\$	5,196,213			
Capital assets, net		59,985,172		56,698,042	_	2,533,435			
Total assets	\$	96,440,658	\$	87,957,315	\$	7,729,648			
Deferred outflows of									
resources	\$	28,774,730	\$	35,030,720	\$	(6,255,990)			
Current liabilities	\$	24,340,562	\$	25,197,817	\$	(857,225)			
Noncurrent liabilities		86,842,866		149,430,830		(62,587,964)			
Total liabilities	\$	111,183,428	\$	174,628,647	\$	(63,445,189)			
Deferred inflows of resources	\$	57,704,370	\$	10,708,313	\$	46,996,057			
Net position:  Net investment in capital									
assets, net of related debt	\$	58,549,855	\$	56,698,042	\$	1,851,813			
Restricted		10,167,935		4,027,517		6,140,418			
Unrestricted (deficit)		(112,390,200)	-	(123,074,484)	-	10,684,284			
Total net position	\$	(43,672,410)	\$	(62,348,925)	\$	18,676,515			
			•		=				

## Table 2 (from Exhibit 2 – Statement of Activities - Governmental Activities) below shows the change in net position.

In the area of program revenues, the bulk of the funding was from operating grants and contributions. The majority of that funding was categorical revenue from the state and federal governments, which increased approximately \$4.7 million over fiscal year 2021. The majority of the charges for services revenue came from student cafeteria payments and rent collected from building/field rentals and the cell tower lease.

In the area of general revenue, the majority of the funding came from the Commonwealth in the form of state basic aid and local funding from the City and the County. There was an increase in grants and contributions not restricted of \$12.1 million or 9.4% more than fiscal year 2021 as a result of increased contributions from the City and County and additional COVID related grant funding.

School divisions are by nature a people intensive operation. As such, personnel related costs comprise the majority of program expenses. As would be expected, expenses for instruction were the largest category of expense in fiscal year 2022, the majority of which were related to salary and benefit costs for instructional personnel.

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited) Year ended June 30, 2022

Condensed Statement of	f Acti									
Years ended	Years ended June 30, 2022 and 2021									
	_	2022	-	2021		Variance				
Revenues:										
Program revenues:										
Charges for services	\$	1,019,692	\$	200,805	\$	818,888				
Operating grants and contributions		31,147,908		26,454,261		4,693,647				
Capital grants and contributions		-		876,184		(876,184)				
General revenue:										
Interest		45,049		44,445		604				
Grants and contributions not restricted		141,144,812		129,059,502		12,085,310				
Miscellaneous	_	1,839,891		746,263		1,093,628				
Total revenues	_	175,197,352	_	157,381,460		17,815,892				
Program expenses:	_									
General and administrative		3,139,790		3,183,976		(44,186)				
Instruction		109,490,047		112,086,779		(2,596,732)				
Attendance and health services		4,962,526		5,459,527		(497,001)				
Pupil transportation		8,960,476		7,019,611		1,940,865				
Operations and maintenance		13,604,617		13,674,181		69,564				
Technology		11,625,653		13,014,213		(1,388,560)				
Food services		4,713,809		2,974,531		1,739,278				
Interest on long-term liabilities		23,919		-		23,919				
Total program expenses	-	156,520,837		157,412,818		(891,981)				
Change in net position	-	18,676,515		(31,358)		18,707,873				
Beginning net position	_	(62,348,925)		(62,317,567)		(31,358)				
Ending net position	\$	(43,672,410)	\$	(62,348,925)	\$	18,676,515				

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited) Year ended June 30, 2022

#### STATEMENT OF ACTIVITIES

(What it costs to operate our schools and how much is supported by tax dollars)

#### **Governmental Activities**

Table 3 (from Exhibit 2 – Statement of Activities - Governmental Activities) presents the cost of the major Schools activities: general and administrative, instruction, attendance and health services, pupil transportation, operations and maintenance, technology, and food services. The table also shows each activity's net cost (total cost less fees generated by the charges for services, operating grants and contributions, and capital grants and contributions). The net cost identifies the cost of services supported by City and County tax revenues and unrestricted state and federal entitlements.

Table 3  Total and Net Cost of Program Services  Years ended June 30, 2022 and 2021									
	Total cost		Net cost		Total cost		Net cost		
	of service	_	of service		of service	_,	of service		
General and administrative \$	3,139,790	\$	(3,139,790)	\$	3,183,976	\$	(3,183,976)		
Instruction	109,490,047		(86,841,032)		112,086,779		(90,681,475)		
Attendance and health services	4,962,526		(4,319,171)		5,459,527		(4,789,527)		
Pupil transportation	8,960,476		(8,960,476)		7,019,611		(6,143,427)		
Operations and maintenance	13,604,617		(13,060,599)		13,674,181		(13,547,301)		
Technology	11,625,653		(11,065,139)		13,014,213		(12,651,638)		
Food services	4,713,809		3,056,889		2,974,531		1,115,776		
Interest on long-term liabilities	23,919	_	(23,919)			_,			
Total program expenses \$	156,520,837	\$	(124,353,237)	\$	157,412,818	\$	(129,881,568)		
				ļi					

The net cost of all governmental activities, in fiscal year 2022 was \$124.4 million, representing a 4.3% decrease from fiscal year 2021. The amount that the citizens of the City and the County paid for these activities in fiscal year 2022 through taxes was \$92.3 million, representing a decrease of 10.8% under fiscal year 2021.

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited) Year ended June 30, 2022

#### **Financial Analysis of the Schools in Parts**

#### **FUND STATEMENTS**

(Breakdown of revenues and expenditures for the fiscal year by type and source)

#### Financial Analysis of the Schools' Funds

The focus of the Schools' governmental funds is on near-term inflows, outflows, and balances of spendable resources. In particular, unassigned fund balance may serve as a useful measure of the Schools' net resources available for spending at the end of the fiscal year. As the Schools completed the year, its governmental funds reported combined fund balances of \$9.0 million. As school divisions in Virginia, by state code, may not carry a fund balance in the divisions General or Operating Funds, the fund balance that remains is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending because it is mostly reserved as follows: (1) to liquidate contracts and purchase orders of the prior period, (2) to account for reported inventories in the Schools' Food Service Fund, (3) to account for funding restricted for various grants and the net pension/OPEB asset and (4) to account for funding committed to capital projects. All of the governmental funds are accounted for using the modified accrual basis of accounting.

#### **General Fund Highlights**

	Ta	able 4								
General Fund Revenue, Expenditures and Other Financing Uses										
Years ended June 30, 2022 and 2021										
		2022	_	2021	-	Variance				
Revenues:										
City of Williamsburg and James City Co.	\$	90,442,406	\$	101,238,324	\$	(10,795,918)				
Commonwealth of Virginia		57,167,902		38,583,356		18,584,546				
Federal government		119,599		154,255		(34,656)				
Charges for services, interest, and										
miscellaneous		614,269		419,499		194,770				
Other financing sources		1,154,316	_	-	-	1,154,316				
Total revenues and other										
financing sources	\$	149,498,492	\$	140,395,434	\$	9,103,058				
Expenditures and other financing uses:										
General and administrative	\$	3,388,614	\$	3,120,555	\$	268,059				
Instruction		106,386,240		101,311,284		5,074,956				
Attendance and health services		4,710,761		4,600,382		110,379				
Pupil transportation		8,200,583		5,951,465		2,249,118				
Operation and maintenance		12,544,879		11,686,519		858,360				
Technology		11,075,843		9,534,494		1,541,349				
Capital outlay		2,669,523		2,265,698		403,825				
Debt service		492,726		-		492,726				
Total expenditures and other	•									
financing uses	\$	149,469,169	\$	138,470,397	\$	10,998,772				
		<u>-</u>				-				

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited) Year ended June 30, 2022

#### **General Fund Budgetary Highlights**

The Schools' budget is prepared in accordance with Virginia School Laws. The General Fund is the primary fund for the Schools. On a fund basis, General Fund revenues (\$148.3 million) and expenditures (\$148.3 million) were equal.

The amended budget increased by \$2.9 million over the original budget. The increase was for the fiscal year 2021 year-end spending plan. The expenditures included school bus replacements, an increase in bus driver salaries, an expansion of our transit fleet, and a classroom instruction upgrade.

As compared to the amended budget, actual intergovernmental revenue was approximately \$4.8 million less at June 30, 2022. This was due primarily to a decrease in revenue required from the City and County. Regarding expenditures and other financing uses, the actual was approximately \$4.8 million less than the amended budget.

#### **Capital Assets**

At the end of fiscal year 2022, the Schools had \$60 million of capital assets (net of accumulated depreciation and amortization) invested in land, buildings, leased right to use assets, vehicles and buses, construction in progress, and furniture and equipment. This represented a 4.4% increase from fiscal year 2021 to fiscal year 2022. All capital assets are attributable to governmental activities. Total accumulated depreciation and amortization on these assets was approximately \$57.3 million at June 30, 2022.

Below is a summary of the Schools' net capital assets:

Table 5										
Capital Assets, Net at June 30, 2022 and 2021										
Capital Asset Category		2022		2021, as restated	_	Variance				
Land	\$	8,435,126	\$	8,435,126	\$	_				
Buildings and building improvements		39,000,912		38,445,168		555,744				
Right to use lease assets		1,415,808		753,695		662,113				
Furniture and equipment		2,127,863		2,096,682		31,181				
Vehicles and buses		6,692,557		7,174,415		(481,858)				
Construction in progress		2,312,906	_	546,651		1,766,255				
Total capital assets, net	\$	59,985,172	\$	57,451,737	\$	2,533,435				

Major capital asset events during fiscal year 2022 included the following:

- Jamestown High School Walk-In Freezer;
- HVAC Replacement at Berkley Middle School
- Stonehouse Roof Evaluation
- Design of the auxiliary Gym at Warhill High School

Additional information on the Schools' capital assets is presented in note 5 of this report.

(Component Unit of James City County, Virginia)

Management's Discussion and Analysis (Unaudited) Year ended June 30, 2022

#### **Long-Term Liabilities**

Long-term liabilities at the end of fiscal year 2022 were \$88.0 million, with \$1.1 million due within one year and \$86.8 million due in greater than one year consisting of \$1.4 million in compensated absences, \$20.4 million in net other post-employment benefits, \$64.7 million in net pension liability, and \$1.4 million in intangible right-to-use lease liabilities.

Additional information on the Schools' long-term liabilities is presented in notes 1, 6, 7 and 8 of this report.

#### **Factors Influencing Future Budgets**

- The expiration of COVID-19 grant funding
- State funding as established by the Governor and the General Assembly
- Unfunded state and federal mandates
- Needed capital projects as a result of approaching maximum capacity
- Instructional program enhancements to address the achievement gap in response to more rigorous State Standards and the learning loss associated with the COVID-19 pandemic
- Implementation of programs and initiatives that align and advance the WJCC Strategic Plan
- Maintaining competitive salaries

#### Contacting the Williamsburg-James City County Public Schools Financial Management

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the Schools' finances and to show the Schools' accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Finance Department at the Williamsburg-James City County Public Schools, 117 Ironbound Road, Williamsburg, Virginia 23185, and telephone 757-603-6400.

**BASIC FINANCIAL STATEMENTS** 

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(Component Unit of James City County, Virginia)

Statement of Net Position – Governmental Activities

June 30, 2022

Assets:		
Cash and temporary investments (note 2)	\$	24,548,394
Receivables	Y	23,166
Due from federal government		3,842,969
Due from Commonwealth of Virginia		3,686,833
Inventory		68,396
Capital assets, not being depreciated (note 5)		10,748,032
Capital assets, net of depreciation (note 5)		49,237,140
Lease receivable, current (note 4)		24,621
Lease receivable, non-current (note 4)		412,526
Net pension asset - non-professional plan (note 7) Net OPEB assets (note 8)		3,793,644
, ,	_	54,937
Total assets	_	96,440,658
Deferred outflows of resources:		
Deferred pension amounts (note 7)		25,714,068
Deferred OPEB amounts (note 8)		3,060,662
Total deferred outflows of resources	_	28,774,730
Total assets and deferred outflows of resources	\$_	125,215,388
Liabilities:		
Accounts payable	\$	2,032,358
Interest payable		3,887
Accrued payroll		8,477,147
Accrued benefits		8,289,669
Due to the City of Williamsburg and James City County		4,256,909
Unearned revenue (note 10)		134,411
Compensated absences, due in less than one year (note 6)		643,867
Intangible right-to-use lease liabilitiess, due in less than one year (note 6)		502,314
Noncurrent liabilities, due in more than one year (notes 6, 7 and 8):  Compensated absences, due in more than one year		786,949
Intangible right-to-use lease liabilities, due in more than one year		933,003
Net pension liability - professional plan		64,726,377
Net OPEB liabilities		20,396,537
Total liabilities	_	111,183,428
	_	<u> </u>
Deferred inflows of resources:		424.064
Deferred lease receivable (note 4)		424,961
Deferred pension amounts (note 7)		52,723,595
Deferred OPEB amounts (note 8)	_	4,555,814
Total deferred inflows of resources	_	57,704,370
Net position:		
Net investment in capital assets, net of related debt		58,549,855
Restricted for:		
Grants		171,416
School food services		4,648,729
Student activity funds		1,499,209
Net pension and OPEB asset		3,848,581
Unrestricted (deficit)	_	(112,390,200)
Total net position	_	(43,672,410)
Total liabilities, deferred inflows of resources and net position	\$ _	125,215,388

(Component Unit of James City County, Virginia)

Statement of Activities – Governmental Activities

Year ended June 30, 2022

			Progran	n revenues	Net (expense)	
Functions/programs		Expenses	Charges for services	Operating grants and contributions	revenue and changes in net position	
Governmental activities:						
General and administrative	\$	3,139,790	_	_	(3,139,790)	
Instruction		109,490,047	413,309	22,235,706	(86,841,032)	
Attendance and health services		4,962,526	_	643,355	(4,319,171)	
Pupil transportation		8,960,476	_	_	(8,960,476)	
Operations and maintenance		13,604,617	93,534	450,484	(13,060,599)	
Technology		11,625,653	_	560,514	(11,065,139)	
Food services		4,713,809	512,849	7,257,849	3,056,889	
Interest on long-term liabilities	_	23,919			(23,919)	_
Total	\$_	156,520,837	1,019,692	31,147,908	(124,353,237)	_
General revenues: Interest Grants and contributions not					45,049	
restricted to specific programs Miscellaneous					141,144,812 1,839,891	
Total					143,029,752	_
Change in net position					18,676,515	
Net position at beginning of year					(62,348,925)	_
Net position at end of year					\$ (43,672,410)	_

(Component Unit of James City County, Virginia)

Balance Sheet – Governmental Funds

June 30, 2022

		Major Funds	s		
	General	Grants	Schools' Food Services	Nonmajor governmental funds	Total governmental funds
Assets					
Cash and temporary investments (note 2)	\$ 18,874,526	_	3,954,335	1,719,533	24,548,394
Receivables Lease receivable, current (note 4)	19,681 24,621	_	3,485	_	23,166 24,621
Lease receivable, current (note 4)	412,526	_	_	_	412,526
Due from other funds (note 3)	1,825,300	_	_	_	1,825,300
Due from federal government	81,692	2,354,973	1,060,834	345,470	3,842,969
Due from Commonwealth of Virginia	2,918,707	768,126	_	_	3,686,833
Due from the City of Williamsburg and James City County	1,059,247	_	_	721,651	1,780,898
Inventory	-	_	68,396	721,031	68,396
Total assets	\$ 25,216,300	3,123,099	5,087,050	2,786,654	36,213,103
Total assets	23,210,300	3,123,033	3,007,030	2,700,034	30,213,103
Liabilities					
Accounts payable	\$ 994,868	141,395	125,011	771,084	2,032,358
Accrued payroll	7,961,449	391,154	124,544	_	8,477,147
Accrued benefits	7,642,855	526,444	120,370	_	8,289,669
Due to other funds (note 3) Due to the City of Williamsburg	_	1,758,279	_	67,021	1,825,300
and James City County	6,037,807	_	_	_	6,037,807
Unearned revenue (note 10)	_	134,411	_	_	134,411
Total liabilities	22,636,979	2,951,683	369,925	838,105	26,796,692
10141.1142.111100					
Deferred Inflows of Resources					
Deferred lease receivable (note 4)	424,961	_	_	_	424,961
Total deferred inflows of resources	424,961				424,961
Fund Balances					
Nonspendable: Inventory	_	_	68,396	_	68,396
Restricted	_	171,416	4,648,729	1,499,209	6,319,354
Committed	_	, –	_	449,340	449,340
Assigned	1,954,360	_	_	_	1,954,360
Unassigned	200,000				200,000
Total fund balances	2,154,360	171,416	4,717,125	1,948,549	8,991,450
Total liabilities, deferred inflows of					
resources and fund balances	\$ 25,216,300	3,123,099	5,087,050	2,786,654	
Adjustments for the statement of net position: Capital assets used in governmental activities financial resources and therefore are not re governmental funds.					59,985,172
					,,
Long-term liabilities and the related deferred					
inflows are not reported in the government	tal funds.			(1 420 916)	
Compensated absences Equipment leases				(1,430,816) (1,435,318)	
Interest payable				(3,887)	
Net OPEB asset/liabilities and related de	ferred			,	
inflows and outflows of resources	oformed inflama			(21,836,751)	
Net pension asset/liability and related do and outflows of resources	eierrea inflows			(97 042 260)	(112 640 022)
and outnows of resources				(87,942,260)	(112,649,032)
Net position of governmental activ	rities				\$ (43,672,410)

(Component Unit of James City County, Virginia)

 $Statement\ of\ Revenues,\ Expenditures,\ and\ Changes\ in\ Fund\ Balances-Governmental\ Funds$ 

Year ended June 30, 2022

	_	Major Funds				
	_	General	Grants	Schools' Food Services	Nonmajor governmental funds	Total governmental funds
Revenues: Intergovernmental: City of Williamsburg and James City County Commonwealth of Virginia	\$	90,442,406 57,167,902	2,274,340		1,812,115	92,254,521 59,582,320
Federal government	_	119,599	12,152,132	7,117,771	450,485	19,839,987
Total intergovernmental		147,729,907	14,426,472	7,257,849	2,262,600	171,676,828
Charges for services Interest Miscellaneous		242,468 40,670 331,131	  615,891	512,849 4,379 —	264,378 — 1,508,760	1,019,695 45,049 2,455,782
Total revenues		148,344,176	15,042,363	7,775,077	4,035,738	175,197,354
Expenditures: Current: General and administrative Instruction Attendance and health services Pupil transportation Operations and maintenance Technology Food services Debt service: Principal Interest Capital outlay  Total expenditures Excess (deficiency) of revenues over expenditures	- -	3,388,614 106,386,240 4,710,761 8,200,583 12,544,879 11,075,843 — 472,694 20,032 2,669,523 149,469,169 (1,124,993)	43,122 10,729,670 787,851 329,119 35,353 925,699 76,234 2,198,511 15,125,559	- - - - 4,801,677 153,073 4,954,750 2,820,327	1,562,140       2,262,600 3,824,740 210,998	3,431,736 118,678,050 5,498,612 8,529,702 12,580,232 12,001,542 4,877,911 472,694 20,032 7,283,707 173,374,218
Other financing sources:						
Issuance of capital lease obligations	_	1,154,316				1,154,316
Total other financing sources Net change in fund balances	_	1,154,316 29,323	(83,196)	2,820,327	210,998	1,154,316 2,977,452
Fund balances at beginning of year		2,125,037	254,612	1,896,798	1,737,551	6,013,998
Fund balances at end of year	\$	2,154,360	171,416	4,717,125	1,948,549	8,991,450

(Component Unit of James City County, Virginia)

 $Statement\ of\ Revenues,\ Expenditures,\ and\ Changes\ in\ Fund\ Balances-Governmental\ Funds$ 

Year ended June 30, 2022

	(Continued)
Net change in fund balances	\$ 2,977,452
Adjustments for the statement of activities: Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. This is the amount by which capital outlay expenditures exceeded depreciation expense in the current period:	
Capital outlay Depreciation and amortization expense	7,283,707 (4,748,913)
In the statement of activities, the loss on the sale of equipment is reported, whereas in the governmental funds, only the proceeds from the sale increase	
financial resources. Thus, the change in net position differs from the change in fund balances by the cost of the equipment sold.	(1,358)
Repayment of debt principal is an expenditure in the governmental funds, but does not affect the statement of activities.	472,694
Expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
Change in accrued interest payable Change in compensated absences liability OPEB expenses, net of employer contributions	(3,887) (114,662) 417,103
Pension expense, net of employer contributions	13,548,695
Proceeds from the issuance of capital lease obligations are reported as other financing sources in the governmental funds, increasing fund balance. In the government-wide statements, new debt increase long-term liabilities in the statement of net position and does not affect the statement of activities. This	
represents principal amounts of new capital leases.	 (1,154,316)
Change in net position of governmental activities	\$ 18,676,515

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

#### 1. Summary of Significant Accounting Policies

#### **Narrative Profile**

Under the terms of an agreement dated January 14, 1954 (the Agreement) between the governing bodies and the School Board of the City of Williamsburg (the City) and James City County (the County), effective July 1, 1955, the localities consolidated the operations of their school systems (the Schools).

The Schools are responsible for elementary and secondary education for the City and the County. Two members of the Williamsburg – James City County School Board (School Board) are appointed by the City Council of the City. Five members of the School Board are elected by the citizens of the County. The School Board is fiscally dependent upon the governing bodies that levy the necessary taxes and provide the financial resources to be used for the operation of the Schools and acquisition or construction of facilities.

Local costs related to the operations of the Schools are apportioned between the two localities in accordance with the Agreement, as amended. For the fiscal year ended June 30, 2022, the apportionment of the Schools' costs to the County and the City was \$81,696,160 or 90.32%, and \$8,746,246, or 9.68%, respectively. According to the Agreement, as amended, a spending plan may be developed by the Schools if there are any unexpended appropriated funds. The spending plan must be approved by the governing bodies of both the City and the County.

The accounting policies of the Schools conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the more significant accounting policies of the Schools:

#### (a) The Financial Reporting Model

In Fiscal Year 2003, the Schools implemented Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. This statement, known as the "Reporting Model" statement established new requirements and a new reporting model for the annual financial reports of state and local governments. The statement was developed to make annual reports easier to understand and more useful to the people who use governmental financial information to make decisions and includes:

Management's Discussion and Analysis – GASB Statement No. 34 requires that financial statements be accompanied by a narrative introduction and analytical overview of the government's financial activities in the form of "Management's Discussion and Analysis" (MD&A). This analysis is similar to the analysis the private sector provides in their annual reports.

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

Government-Wide Financial Statements – The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities (such as cash and accounts payable) but also capital assets and long-term liabilities (such as buildings and debt). Accrual accounting also reports all of the revenues and cost of providing services each year, not just those received or paid in the current year or soon thereafter.

Statement of Net Position – The statement of net position is designed to display the financial position of the Schools. Governments report all capital assets in the government-wide statement of net position and report depreciation expense – the cost of "using up" capital assets—in the statement of activities. The net position of a government will be broken down into three categories: 1) net investment in capital assets; 2) restricted, and 3) unrestricted.

Statement of Activities – The government-wide statement of activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

Fund Financial Statements — These statements are, in substance, very similar to the financial statements presented in the previous financial reporting model. Emphasis here is on the major fund. Nonmajor funds are summarized, and detailed information is separately presented in the Other Supplementary Information section.

As required by generally accepted accounting principles (GAAP), the financial reporting entity consists of the primary government, as well as its component units, which are legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government or b) the possibility that the component unit will provide a financial benefit or impose a financial burden on the primary government. Because of the significance of the Schools' financial relationship with the County, the Schools are considered a component unit of the County and, accordingly, the financial position and results of operations of the Schools are reflected in the financial statements included in the Annual Comprehensive Financial Report of the County. The Schools have no component units for financial reporting purposes.

# (b) Basis of Presentation

The Schools' basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-Wide Financial Statements: The statement of net position and the statement of activities display information about the Schools as a whole. These statements are reflected on a full accrual basis of accounting and economic resource measurement focus, which incorporates long-term assets as well as long-term liabilities. Governmental fund financial statements

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therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The statement of net position presents the financial condition of the governmental activities of the Schools at year end. The Schools do not have any business-type activities. The statement of activities presents a comparison between direct expenses and program revenues for each function of the Schools' governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore identifiable to a particular function. Expenses are grouped in the following categories: general and administrative, instruction, attendance and health services, pupil transportation, operations and maintenance, technology, and food services.

Program revenues include charges paid by the recipient of the goods or services offered by the program or from grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Charges for services include adult education, regular day school tuition, summer school tuition, cafeteria sales, building rental, and communications tower leases. Revenues not classified as program revenues are presented as general revenues of the Schools. The comparison of direct expenses with program revenues identifies the extent to which the governmental function is self-financing or draws from the general revenues of the Schools. The Schools do not allocate indirect expenses. When both restricted and unrestricted resources are available for use, it is the Schools' policy to use restricted resources first, then unrestricted resources, as they are needed. As a general rule, the effect of interfund activity has been eliminated from the government-wide statements but interfund services provided and used are not eliminated in the process of consolidation.

Fund Financial Statements: During the year, the Schools segregate transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. The fund financial statements present financial information of the Schools at this more detailed level. The focus of governmental fund financial statements is on the major fund. Nonmajor funds are summarized, and detailed information is separately presented in the Other Supplementary Information section.

The accounts of the Schools are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. The fund statements are presented on a current financial resources measurement focus and the modified accrual basis of accounting. The acquisition use and balances of the Schools' expendable financial resources and the related liabilities are accounted for through governmental funds. The measurement focus is based upon the determination of changes in financial position, rather than upon net income determination.

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The Schools report the following major governmental fund:

- General Fund The General Fund is the general operating fund of the Schools. It is used to account for all financial resources except those required to be accounted for in another fund. Revenues are primarily from intergovernmental revenues.
- Grants Fund The Grants Fund is used to record transactions related to the grants and selfsupporting programs that are not specifically accounted for in another fund. Revenues are primarily from intergovernmental revenues for Federal and State grants.
- Schools' Food Services Fund The Schools' Food Services Fund is used to account for the operation of the Schools' cafeterias. Revenues are primarily from food sales and the Federal government for the National School Lunch program.

Additionally, the Schools report the following funds as Nonmajor Governmental Funds:

- Capital Projects Fund The Capital Projects Fund is used to account for financial resources
  to be used for the acquisition or construction of major capital facilities or maintenance of
  the school plant (other than those financed by the other funds).
- Student Activity Fund The Student Activity Fund is designed to account for funds held by a
  school for students, club organizations, and faculty of the school. These funds are generally
  derived from extracurricular school activities, including, but not limited to, entertainment,
  athletic contests, club dues, fundraisers, etc., and from any and all activities of the school
  involving personnel, students, or property.

# (c) Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported in the financial statements. Government-wide statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting and fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of unavailable revenue, and in the presentation of expenses versus expenditures.

Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual (i.e., both measurable and available). Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Schools consider collections within 60 days of year end as available. Expenditures, other than principal and interest on long-term debt which is recorded when due, are recorded when the related fund liability is incurred.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the

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specific purpose or project before any amounts will be paid to the Schools, which is usually within 60 days; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the accrual criteria are met.

Under the accrual basis of accounting, revenues are recognized when earned. Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Expenses are recognized at the time they are incurred.

The following is a list of the major revenue sources which meet the susceptible to accrual criteria: (1) Commonwealth of Virginia, (2) state sales taxes, (3) federal government, (4) interest on deposits, and (5) insurance proceeds.

### (d) Encumbrances

Encumbrances outstanding at year end represent the estimated amount of the expenditures required to complete contracts, purchase orders, and commitments in process at year end. Encumbrances outstanding at year end do not constitute expenditures or liabilities. Fund balances at year end have been accordingly assigned, if applicable. Existing resources, rather than future revenues, have been assigned to satisfy the contracts, purchase orders, and commitments in progress and a liability is not reported for all or a portion of these items in a governmental fund.

#### (e) Cash and Investments

Cash and investments at June 30, 2022, are included in the various cash accounts reflected in the financial statements. Investments are stated at fair value.

#### (f) Receivables and Due from Other Governments

Amounts due from the Commonwealth of Virginia consist primarily of receivables from state entitlements and reimbursement of grants expenditures. Amounts due from the federal government are for reimbursement of grants expenditures. Amounts due from the City and the County are primarily related to reimbursement of capital project expenditures. Receivables consist primarily of amounts due from students and other customers of the Schools. All receivables are expected to be collected within one year from the end of the fiscal year.

# (g) Inventory

All inventory reported in the Schools' Food Services Fund is stated at cost using the first-in, first-out inventory method. Inventory consists principally of food and other items held for resale and is considered expended when used (consumption method). The inventory is offset by fund balance, which indicates that the inventory does not constitute available, expendable resources.

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### (h) Capital Assets

General capital assets have been acquired for general school purposes. Capital outlays are recorded as expenditures in the governmental funds and as assets in the government-wide financial statements to the extent the Schools' capitalization threshold is met.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession agreement are recorded at acquisition value on the date received. The Schools maintain a capitalization threshold of \$5,000 for equipment, improvements and buildings. Land is capitalized regardless of value. The Schools have no infrastructure assets. Under Virginia law, certain property maintained by the Schools is subject to tenancy-in-common with the County, if the County incurred a financial obligation for the property, which is payable over more than one fiscal year. The Schools and the County have agreed that such property will be carried on the County's financial statements until the outstanding debt is repaid. At June 30, 2022, the County holds capital assets related to school property with a net book value of \$202,083,861.

Depreciation is recorded on general capital assets on a government-wide basis. All reported capital assets except for land are depreciated. Depreciation is computed using the straight-line method with full month convention over the following useful lives:

	Estimated
Description	lives
Buildings	50 years
Improvements	7 – 20 years
Furniture and equipment	5 – 20 years
Modulars	15 years
Vehicles and buses	6 – 15 years
Right of use lease assets:	
Storage facility	6 years
Trailers	5 years
Equipment & copy machines	4 years

### (i) Compensated Absences

School employees are granted vacation pay in varying amounts as services are provided. Employees may accumulate, subject to certain limitations, unused vacation pay earned and, upon retirement, termination or death, may be compensated for certain amounts at their most current rate of pay. The cost of accumulated vacation is accrued as a liability in the government-wide financial statements as the benefits are earned by employees if attributable to services already rendered and compensation through paid time off or some other means is probable. Compensated absences are reported in the governmental funds only if they have matured. Upon termination, for reasons other than retirement, school employees are not paid for accumulated sick leave. Employees who retire will receive payment for any unused sick leave days at a rate of 25% of the employees' daily rate of pay at retirement or a minimum of \$25 per day, whichever is higher. The sick leave compensation amount shall not exceed \$5,000. At June

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30, 2022, the liability for sick leave that will be ultimately paid upon retirement is not determinable but is considered immaterial based upon amounts actually paid in prior years.

# (j) Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the School Board is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The classifications are as follows:

- Nonspendable items that cannot be spent. This includes activity that is not in a spendable form like inventories.
- Restricted balances which have constraints placed upon the use of the resources either by an external party, like grantors, or imposed by law through enabling legislation. Grant funds received by the Schools for which eligibility requirements other than time have not been met are restricted by the grantor for use for specific purposes, as applicable to the specific grant.
  - The Grants fund has \$171,416 in restricted balances.
  - The Student Activity Fund has \$1,499,209 in restricted balances.
  - The Schools' Food Services fund has \$4,648,729 in restricted balances for the purpose of providing nutritional meals to students.
- Committed balances that can only be used for specific purposes pursuant to constraints imposed by a formal action of the School Board, the School's highest level of decisionmaking authority prior to the close of the fiscal year. Any modifications or rescissions of fund balance commitments in this category also requires formal action of the School Board resulting in a resolution to commit balances, modify amounts, or rescind recommendations.
  - The Capital Projects fund has \$449,340 in committed balances at June 30, 2022, committed to capital outlay projects.
- Assigned balances that are constrained by the School's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the School Board or through the School Board delegating this responsibility to the School's management through the budgetary process. Assigned amounts represent intended uses established by the School Board. The Superintendent is authorized to make assignments of fund balances. The amount is allocated as follows:

		General Fund Amount
Assigned to:	_	
Instruction	\$	73,356
Operations and maintenance		1,539,298
Technology		1,250

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Attendance and health services 40,595
Pupil transportation 299,861
Total \$ 1,954,360

- Unassigned all spendable amounts not contained in the four categories described above.
   The General Fund is the only fund that would report a positive amount in unassigned fund balance.
  - The General fund has a \$200,000 unassigned fund balance.

The Schools will typically use restricted fund balance first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserve the right to selectively spend unassigned resources first to defer the use of these other classified funds.

# (k) Interfund Transactions

Transactions that constitute reimbursements to a fund for expenditures initially made from it, which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed.

All interfund transactions, except interfund services provided and used, are reported as transfers. Transfers are used to: (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transactions occur only at year-end for financial statement presentations. Williamsburg-James City County Public School's General Fund advances money to other funds as needed to offset year-end cash deficits. The deficits occur due to timing differences between payments for expenditures and the receipt of cash to cover them.

## (I) Deferred Outflows and Inflows of Resources

In addition to assets and liabilities, the statement of net position reports separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows represent a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources until then. Deferred inflows represent an acquisition of net assets that is applicable to a future reporting period and, therefore, will not be recognized as an inflow of resources until that time.

The Schools have the following items that qualify for reporting in these categories:

- Contributions subsequent to the measurement date for pensions and OPEB
- Differences between expected and actual experience for economic/demographic factors in the measurement of the total pension or OPEB liability
- Difference resulting from a changes in proportion of the collective net pension and OPEB liabilities

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- Difference between projected and actual earnings on pension and OPEB plan investments
- Differences resulting from changes in assumptions on pension plan or OPEB investments
- Value of lease receivables plus any payments received at or before the commencement of the lease term that relates to future periods. These values will be recognized as inflows of resources systematically on a straight line basis over the term of the lease.

# (m) Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring all financial statement elements related to pension and OPEB plans, information about the fiduciary net position of the School's plans and the additions to/deductions from the School's plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

In addition to the VRS OPEB plans, the Schools' have a retiree healthcare plan. The benefits, benefit levels, employee contributions and employer contributions can be amended through the personnel manuals. A valuation report is prepared by Bolton Partners.

#### (n) Adoption of New Accounting Standard

Effective for the fiscal year ended June 30, 2022, the Schools adopted GASB Statement No. 87, *Leases*. The following discussions (lessee and lessor) provides the School's accounting policies regarding lease agreements.

### Lessee

The Schools are a lessee for noncancellable leases of storage space, classroom space (trailers), and office equipment. The Schools recognize a lease liability and an intangible right-to-use lease asset (lease asset) in the statement of net position related to these agreements.

At the commencement of a lease, the Schools initially measure the lease liability at the present value of the payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs, if any. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. However, for the year of implementation, lease have been recognized and measured using the facts and circumstances that existed at the beginning of the period of implementation if there were no prepayments (payments made at or before the commencement of the lease or to place the asset into service). None of the leases in place at the implementation date had such prepayments, as such, they have been recognized and measured as of the implementation date, July 1, 2021. As such, no restatement of the prior year net position was necessary.

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Key estimates and judgments related to leases include how the Schools determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Schools use the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Schools generally use the Published Prime Rate in effect at the beginning of the fiscal year in which the lease begins.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and the purchase option price that the Schools is reasonably certain to exercise.
- The Schools monitor changes in circumstances that would require a measurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with depreciable capital assets and lease liabilities are reported with long-term liabilities on the statement of net position.

### <u>Lessor</u>

The Schools is a lessor for a noncancellable lease of land for a cell tower. The Schools recognize a lease receivable and a deferred inflow of resources in the statement of net position related to this agreement. At the commencement of a lease, the Schools initially measure the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term. However, for the year of implementation, leases have been recognized and measured using the facts and circumstances that existed at the beginning of the period of implementation if there were no prepayments (payments made at or before the commencement of the lease). The sole lease in place at the implementation date had no such prepayments, as such, they have been recognized and measured as of the implementation date, July 1, 2021. As such, no restatement of the prior year net position was considered necessary.

Key estimates and judgments include how the Schools determine (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The Schools use the Published Prime Rate in effect at the beginning of the fiscal year in which the lease begins.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

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The Schools monitor changes in circumstances that would require a remeasurement of
its lease, and will remeasure the lease receivable and deferred inflows of resources if
certain changes occur that are expected to significantly affect the amount of the lease
receivable.

## 2. Cash and Temporary Investments

The Schools maintain individual segregated bank accounts for all of its funds.

The components of the Schools' cash and temporary investments are as follows:

Bank deposits	\$ 19,238,973
Certificates of deposit	30,453
Investment in the Treasurer of the Commonwealth of	
Virginia's Local Government Investment Pool (LGIP)	5,278,968
	\$ 24,548,394

### **Deposits**

Deposits with banks are fully covered by the Federal Depository Insurance Corporation (FDIC) or collateralized in accordance with the Virginia Security for Public Deposits Act (the Act), Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks holding public deposits in excess of the amounts insured by FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the State Treasury Board. Savings and loan institutions are required to collateralize 100% of deposits in excess of FDIC limits. If any member financial institution fails, the entire collateral becomes available to satisfy the claims of the Schools. If the value of the pool's collateral is inadequate to cover a loss, additional amounts would be assessed on a pro rata basis to the members (banks and savings and loans) of the pool; therefore, these deposits are considered collateralized and as a result are insured. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks and savings and loans. Therefore, these deposits are considered collateralized and as a result, are considered insured.

#### **Investments**

# Investment Policy

The Schools utilize the policies and procedures of the James City County Treasurer (the Treasurer); therefore, the Investment Policy (Policy) of the County is used. In accordance with the *Code of Virginia* and other applicable law, including regulations, the Policy permits investments in U.S. government obligations, municipal obligations, prime quality commercial paper, and certain corporate notes, bankers' acceptances, repurchase agreements, negotiable certificates of deposit, bank deposit notes, mutual funds that invest exclusively in securities specifically permitted under the Policy, and the State Treasurer's Local Government Investment Pool (the Virginia LGIP, a 2a-7 like pool, rated 'AAAm' by Standard & Poor's rating service). Although the LGIP is not registered with the Securities and Exchange Commission (SEC) as an investment company, it operates in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940 and in accordance with the Governmental Accounting

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Standards Board Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, definition of "2a-7 like pools."

The Policy establishes limitations on the holdings of non-U.S. government obligations. The maximum percentage of the portfolio (book value at the date of acquisition) permitted in each security is as follows:

Registered money market mutual funds	100% maximum
Commonwealth of Virginia LGIP	100% maximum
Repurchase agreements	50% maximum
Bankers' acceptances	40% maximum
Commercial paper	35% maximum
Negotiable certificates of deposit/bank notes	20% maximum
Municipal obligations	20% maximum
Corporate notes	15% maximum
Bank deposits	25% maximum

#### Credit Risk

As required by state statute, the Policy requires that commercial paper have a short-term debt rating of no less than "A-1" (or its equivalent) from at least two of the following: Moody's Investors Service, Standard & Poor's or Fitch Investor's Service. Corporate notes with maturities of no more than five years have received at least two of the following ratings: (i) at least "Aa" by Moody's Investors Services, Inc.; (ii) at least "AA" by Standard & Poor's; or (iii) at least AA by Fitch Ratings, Inc. Negotiable certificates of deposit and bank deposit notes maturing in less than one year, that have received at least two of the following ratings: (i) at least "A-1" by Standard & Poor's; (ii) at least "P-1" by Moody's Investor Service, Inc.; or (iii) at least F1 by Fitch Ratings, Inc. Notes having a maturity of greater than one year and not exceeding five years, that have received at least two of the following ratings: (i) at least "AA" by Standard & Poor's; (ii) at least "Aa" by Moody's Investor Service, Inc.; or (iii) at least "AA" by Fitch Ratings, Inc.

Although state statute does not impose credit standards on repurchase agreement counterparties, bankers' acceptances or money market mutual funds, the Schools have established stringent credit standards for these investments to minimize portfolio risk.

As of June 30, 2022, 100% of the Schools' portfolio was invested in the Commonwealth of Virginia LGIP account, certificates of deposit with several local banks, money market accounts with several local banks, and a bank deposit with a local bank.

## Concentration of Credit Risk

The Policy establishes limitations on portfolio composition by issuer in order to control concentration of credit risk. No more than 5% of the Schools' portfolio will be invested in the securities of any single issuer with following exceptions:

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U.S. Treasury 100% maximum
Each money market mutual fund 50% maximum
Each federal agency 35% maximum
Each repurchase agreement counterparty 25% maximum

### Interest Rate Risk

As a means of limiting exposure to fair value losses arising from rising interest rates, the Schools' Policy limits the investment of short-term operating funds to an average weighted maturity of no more than 180 days, with a portion of the portfolio continuously invested in readily available funds. The operating fund core portfolio will be invested in permitted investments with a stated maturity of no more than five years from the date of purchase. To control the volatility of the core portfolio, the Treasurer will determine a duration target, not to exceed three years.

## **Custodial Credit Risk**

The Policy requires that all investment securities purchased by the Schools or held as collateral on deposits or investments shall be held by the Schools or by a third-party custodial agent who may not otherwise be a counterparty to the investment transaction. As of June 30, 2021, all of the Schools' deposits and investments are held in a bank's trust department in the Schools' name.

#### Fair Value Measurement

The Schools categorize its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Schools do not have any investments reported by fair value level. The investment in LGIP is reported at amortized cost and there are no limitations or restrictions on withdrawals.

### 3. Interfund Receivables, Payables, and Transfers

Interfund receivable and payable balances are considered short-term in nature. All other balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

At June 30, 2022, the General fund had an interfund receivable from the Grants fund for \$1,758,279 and from the Student Activity fund for \$67,021.

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# 4. Lease Receivable/Deferred Inflow of Resources

The Schools is a lessor for a noncancellable lease of land space with American Tower. Payments, increasing annually by 3%, are due monthly through March 2034. During 2022, the Schools adopted *GASB 87, Leases*, and using a discount rate of 3.25%, recognized a lease receivable and related deferred inflow of resources for this lease of \$461,128. At June 30, 2022, the Schools reported a lease receivable outstanding balance of \$437,147, of which \$24,621 is current, and deferred inflow of resources of \$424,961. During 2022, the Schools recognized lease revenue of \$36,167 and interest revenue of \$14,551, both of which are included in operating revenues on the statement of revenue, expenditures and changes in fund balances.

Future maturities of the lease receivable are as follows:

ear ended June 30,	e 30, Principal		Interest	Total
2023	2023 \$ 24,62	1 \$	13,847	\$ 38,468
2024	2024 26,60	5	13,017	39,622
2025	2025 28,69	0	12,121	40,811
2026	2026 30,87	8	11,157	42,035
2027	2027 33,17	7	10,119	43,296
years ending 2032	2032 204,53	5	32,224	236,759
years ending 2037	2037 88,64	1_	2,683	91,324
	\$ 437,14	7 \$	95,168	\$ 532,315
2024 2025 2026 2027 years ending 2032	2024       26,60         2025       28,69         2026       30,87         2027       33,17         2032       204,53         2037       88,64	5 0 8 7 5	13,017 12,121 11,157 10,119 32,224 2,683	39, 40, 42, 43, 236, 91,

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(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

# 5. Capital Assets, Net

A summary of changes in capital assets follows:

		Balance at July 1, 2021, as restated*	Additions	 Deletions	<u>-</u>	Balance June 30, 2022
Capital assets not being depreciated:						
Land	\$	8,435,126	\$ _	\$ _	\$	8,435,126
Construction in progress		546,651	2,283,333	 517,078		2,312,906
Total capital assets not being depreciated		8,981,777	2,283,333	517,078	_	10,748,032
Other capital assets:						
Building and building improvements		70,554,298	3,327,551	_		73,881,849
Furniture and equipment		9,905,109	392,274	43,473		10,253,910
Vehicles and buses		19,847,199	643,310	_		20,490,509
Right to use lease assets:						
Storage facility		_	327,142	_		327,142
Trailers		114,373	787,549	_		901,922
Equipment & copy machines		639,322	39,625	 _		678,947
Total other capital assets		101,060,301	5,517,451	43,473		106,534,279
Less accumulated depreciation and amortization						
for:						
Building and building improvements		32,109,130	2,771,807	_		34,880,937
Furniture and equipment		7,808,427	359,735	42,115		8,126,047
Vehicles and buses		12,672,784	1,125,168	_		13,797,952
Right to use lease assets:						
Storage facility		_	45,437	_		45,437
Trailers		_	201,166	_		201,166
Equipment & copy machines		_	245,600	 	_	245,600
Total accumulated depreciation and						
amortization expense		52,590,341	4,748,913	42,115		57,297,139
Other capital assets, net	,	48,469,960	768,538	 1,358	_	49,237,140
Totals	\$	57,451,737	\$ 3,051,871	\$ 518,436	\$_	59,985,172

<sup>\*</sup>The beginning balances have been restated to reflect the implementation of GASB 87, *Leases*, to reflect the beginning balance of the School's right to use assets.

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#### WILLIAMSBURG - JAMES CITY COUNTY PUBLIC SCHOOLS

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

Depreciation and amortization expense was charged to governmental functions as follows:

Instruction	\$ 1,789,947
General and administrative	474
Pupil transportation	1,060,874
Operations and maintenance	1,743,669
Technology	123,699
Food services	30,250
Total governmental activities depreciation and amortization expense	\$ 4,748,913

At June 30, 2022, the Schools had encumbrances of approximately \$5.7 million for work remaining to be performed in the Capital Projects Fund. These expenditures are expected to be funded in fiscal year 2023 through contributions from the County and City so the encumbrances are not included in fund balance. In addition, the Schools had encumbrances of approximately \$1.9 million for open purchase orders and commitments in process at year end in the General Fund.

# 6. Long-Term Liabilities

A summary of changes in long-term liabilities for the Schools follows:

	Balance				Amounts
	July 1, 2021,			Balance	due in one
	as restated*	Additions	Deletions	June 30, 2022	year
Compensated absences	\$ 1,316,154	\$1,244,832	\$ 1,130,170	\$ 1,430,816	\$ 643,867
Other postemployment benefits	23,875,973		3,479,437	20,396,536	
Net pension liability	124,830,972		60,104,595	64,726,377	
Intangible right-to-use leases	753,695	1,154,316	472,694	1,435,317	502,314
	\$ 150,776,794	\$2,399,148	\$ 65,186,896	\$ 87,989,046	\$ 1,146,181

<sup>\*</sup>The beginning balances have been restated to reflect the implementation of GASB 87, *Leases*, to reflect the beginning balance of the School's right to use lease liabilities.

The liability for compensated absences, other postemployment benefits and net pension liability is generally liquidated by the fund for which the employee works, typically that is the General Fund. The future payments by year of compensated absences are not determinable.

# (a) Intangible Right-to-Use Lease Liabilities

The Schools is a lessee for noncancelable leases of equipment and buildings. Equipment lease payments, primarily for copiers and postage machines, are made monthly, ranging between \$90 and \$910 per month, and the terms vary between three to five years. The Schools lease eleven classroom trailers, payments between \$1,598 and \$1,941 are made monthly through August 2025. The Schools also lease a storage facility, payments for which were \$46,450 in 2022 and will increase annually by 3% through August 2027, the end of the lease term. During 2022, the Schools adopted GASB 87, *Leases*, and using a discount rate of 3.25%, recognized lease assets and intangible right-to-use lease liabilities. During 2022, the Schools recognized lease expense

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

for the amortization of these assets of \$492,203 and interest expense of \$47,268, which are included in operations & maintenance expense and interest expense, respectively, on the statement of activities. Future maturities of the right-to-use lease liabilities are as follows:

Year ended June 30,		Principal		Interest	Total
2023	\$	502,314	\$	39,111	\$ 541,425
2024		432,381		23,684	456,065
2025		324,492		11,021	335,513
2026		102,564		3,714	106,278
2027		62,840		1,464	64,304
2028-2032		10,726		43	10,769
	\$	1,435,317	\$	79,037	\$ 1,514,354

## 7. Defined Benefit Pension Plan – Virginia Retirement System

## a) Teacher Retirement Plan

Plan Description

All full-time, salaried permanent (professional) employees of Virginia public school divisions, including the Schools, are automatically covered by VRS Teacher Retirement Plan upon employment. This multiple employer, cost sharing plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The plan provisions and features of the plans, as well as actuarial assumptions, are substantially the same as those referenced in Note 7c.

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

Each school division's contractually required contribution rate for the year ended June 30, 2022, for the professional group was 16.62% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

to finance any unfunded accrued liability. Contributions to the pension plan from the Schools was \$12,731,972 for the year ended June 30, 2022.

In June 2021, the Commonwealth made a special contribution of approximately \$61.3 million to the VRS Teacher Employee Plan. This special payment was authorized by a budget amendment included in Chapter 552 of the 2021 Appropriation Act, and is classified as a non-employer contribution.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows for Resources Related to Pensions

At June 30, 2022, the Schools reported a liability of \$64,726,377 for its proportionate share of the net pension liability of the Teacher Retirement Plan. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2020, and rolled forward to the measurement date of June 30, 2021. The Schools' proportion of the net pension liability was based on the Schools' actuarially determined employer contributions to the pension plan for the year ended June 30, 2021, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the Schools' proportion was 0.83377%.

For the year ended June 30, 2022, the Schools recognized pension expense of \$18,665. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2022, the Schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources for the Teacher Retirement Plan:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ —	\$ 5,513,001
Change in assumptions	11,339,892	_
Changes in proportion and differences between employer contributions and proportionate share of		
contributions	738,000	3,547,797
Net differences between projected and actual		
earnings on pension plan investments	_	40,788,868
Employer contributions subsequent to the measurement date	12,731,972	_
Total	\$ 24,809,864	\$ 49,849,666

(Component Unit of James City County, Virginia)
Notes to Basic Financial Statements
June 30, 2022

The \$12,731,972 reported as deferred outflows of resources related to pensions resulting from the Schools' contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

## Year ending June 30:

2023	\$ (9,012,566)
2024	(7,861,333)
2025	(8,782,751)
2026	(12,119,842)
2027	4,718
Total	\$ (37,771,774)

### Net pension liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2021, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	Teacher Employee
	Retirement Plan
Total Pension Liability	\$ 53,381,141
Plan Fiduciary Net Position	<u>45,617,878</u>
Employers' Net pension liability (Asset)	<u>\$ 7,763,263</u>

Plan Fiduciary Net Position as a Percentage of the Total Pension Liability 85.46%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

Sensitivity of the Schools' Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Schools' proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the Schools' proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

	Current				
	1.00% Decrease (5.75%)	Discount Rate (6.75%)	1.00% Increase (7.75%)		
Schools' proportionate share of the VRS Teacher Employee Retirement					
Plan Net Pension Liability	\$124,918,403	\$64,726,377	\$15,210,396		

### Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (ACFR). A copy of the 2021 VRS AFR may be downloaded from the VRS website at: <a href="https://www.varetire.org/pdf/publications/2021-annual-report.pdf">https://www.varetire.org/pdf/publications/2021-annual-report.pdf</a>.

## Payables to the Pension Plan

At June 30, 2022, the Schools reported a payable of approximately \$1,602,374 to the retirement plan related to the June 2022 payroll.

### b) Non-Professional Retirement Plan

#### Plan Description

All full-time, salaried permanent non-professional employees (non-teachers) of the Schools are automatically covered by the VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the System along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. The plan provisions and features of the plans, as well as actuarial assumptions, are substantially the same as those referenced in Note 7c.

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

# Employees Covered by Benefit Terms

As of the June 30, 2020, actuarial valuation, the following non-professional employees were covered by the benefit terms of the pension plan:

	Number
Inactive members or their beneficiaries currently receiving benefits	119
Inactive members:	
Vested	28
Non-vested	116
Long-term disability	1
Active elsewhere in VRS	58
Total inactive members	203
Active members	224
Total covered employees	546

## Contributions

The Schools' contractually required employer contribution rate for the year ended June 30, 2022, was 3.66% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. Contributions to the pension plan from the Schools was \$163,014 for the year ended June 30, 2022.

## Changes in Net Pension Asset

		Total Pension Liability (a)	Plan Fiduciary Net Position (b)		Net Pension Asset (a) – (b)
Balances at June 30, 2020	\$	20,777,247	\$ 21,416,974	\$	(639,727)
Changes for the year:					
Service cost		545,063	-		545,063
Interest		1,366,821	-		1,366,821
Changes of assumptions		813,135			813,135
Difference between expected and actual					
experience		324,773	-		324,773
Contributions – employer		-	158,331		(158,331)
Contributions – employee		-	255,416		(255,416)
Net investment income		-	5,804,084		(5,804,084)
Benefit payments, including refunds of employee					
contributions		(1,056,098)	(1,056,098)		-
Administrative expense		-	(14,667)		14,667
Other changes		-	545		545
Net changes	_	1,993,694	5,147,611	_	(3,153,917)
Balances at June 30, 2021	\$	22,770,941	\$ 26,564,585	\$	(3,793,644)

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

Sensitivity of the Schools' Net Pension Liability (Asset) to Changes in the Discount Rate
The following presents the Schools' net pension liability (asset) using the discount rate of
6.75%, as well as what the Schools' net pension liability (asset) would be if it were calculated
using a discount rate that is one percentage point lower (5.75%) or one percentage point
higher (7.75%) than the current rate:

	1.00% Decrease (5.75%)	Current Discount Rate (6.75%)	1.00% Increase (7.75%)
Schools' Non-Professional Employee Retirement Plan Net Pension			
Liability (Asset)	\$(1,091,867)	\$(3,793,644)	\$(6,057,807)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the Schools' recognized pension revenue of \$(147,528). At June 30, 2022, the Schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources for the non-professional group:

		Deferred Outflows of	Deferred Inflows of
	_	Resources	Resources
Differences between expected and actual experience	\$	227,002	\$ -
Change in assumptions		514,188	_
Net difference between projected and actual earnings on pension plan investments		_	2,873,929
Employer contributions subsequent to the			
measurement date	_	163,014	
Total	\$_	904,204	\$ 2,873,929

The \$163,014 reported as deferred outflows of resources related to pensions resulting from the Schools' contributions subsequent to the measurement date will be recognized as an increase to the net pension asset in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

(Component Unit of James City County, Virginia)

Notes to Basic Financial Statements

June 30, 2022

Year ending June 30:

2023	\$ (232,987)
2024	(354,971)
2025	(668,663)
2026	(876,118)
Total	\$ (2,132,739)

#### Pension Plan Data

Detailed information about the VRS Non-Professional Plan is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (ACFR). A copy of the 2021 VRS AFR may be downloaded from the VRS website at: <a href="https://www.varetire.org/pdf/publications/2021-annual-report.pdf">https://www.varetire.org/pdf/publications/2021-annual-report.pdf</a>.

### c) Teacher Retirement Plan and Non-Professional Retirement Plan

### **Actuarial Assumptions**

The total pension liability for the VRS Teacher Retirement Plan and the schools' non-professional employee plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation 2.5%

Salary increases, including inflation

Teacher Retirement Plan: 3.5% - 5.95% Non-professional plan: 3.5% - 5.35%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation

Mortality rates - Teacher Retirement Plan

Pre-Retirement: Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males.

Post-Retirement: Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females.

Post-Disablement: Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females.

Beneficiaries and Survivors: Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally.

Mortality Improvement: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

Mortality rates - Non-Professional Plan: 15% of deaths are assumed to be service related.

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.

Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.

Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.

Mortality Improvement: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

- Update to more current mortality table PUB2010 public sector
- Future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Adjusted retirement rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age (Non-Professional Plan); changed final retirement age from 75 to 80 for all (Professional Plan)
- Adjusted withdrawal rates to better fit experience at each year age and service through
   9 years of service
- No change in disability rates
- No change in salary scale
- No change in line of duty disability
- No change in discount rate

#### Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	34.00 %	5.00 %	1.70 %
Fixed Income	15.00	0.57	0.09
Credit Strategies	14.00	4.49	0.63
Real Assets	14.00	4.76	0.67
Private Equity	14.00	9.94	1.39
MAPS – Multi-Asset Public Strategies	6.00	3.29	0.20
PIP – Private Investment Partnership	3.00	6.84	0.21
Total	100.00 %		4.89 %
	Inflation		2.50 %
*Expected arithmet	cic nominal return		7.39 %

<sup>\*</sup>The above allocation provides for a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.5%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate.

For the non-professional plan, consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2021, the alternate rate was the employer contribution rates used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017, actuarial valuations, whichever was greater.

Through the fiscal year ending June 30, 2021 for the professional plan, the rate contributed by the schools for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate.

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

From July 1, 2021, on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

# d) Aggregate Pension Information

				Net		
	Deferred Outflows	Deferred Inflows	_	Pension Liability (Asset)	_	Pension Expense (Revenue)
VRS – Professional	\$ 24,809,864	\$ 49,849,666	\$	64,726,377	\$	18,665
VRS – Non-Professional	904,204	2,873,929	_	(3,793,644)		(147,528)
Total	\$ 25,714,068	\$ 52,723,595	\$	60,932,733	\$	(128,863)

# 8. Other Post-Employment Benefits (OPEB)

### a) Single Employer Plan - Retiree Healthcare

Plan Description

Other postemployment benefits provided by the Schools include a single-employer medical plan and a retiree health insurance premium contribution plan that cover retirees until they reach 65 years of age. There is no coverage for retirees or their spouses once they reach the age of 65 and are eligible for Medicare. Both plans were established under the authority of the School Board; any amendments to the plans must be approved by the School Board.

The Schools' single-employer medical plan allows retirees under the age of 65 to remain in the same medical and dental plan as active employees if they have at least five years of service with the Schools and are a covered member under the plan at retirement and for at least 24 months prior to retiring. Retirees pay 100% of the premium, minus any applicable \$62.50 monthly contribution described below. Membership is 30, as of the March 1, 2022, valuation date.

The Schools' retiree health insurance premium contribution plan allows eligible retirees to receive a \$750 contribution annually toward their health insurance premium. The retiring employee must have a minimum of twelve (12) continuous years of service with Williamsburg – James City County Public Schools.

#### Funded Status and Funding Policy

The School Board establishes employer contribution rates for plan participants and determines how the plan will be funded as part of the budgetary process each year. Retirees pay the full rate for coverage under the medical plan. The School Board has chosen to fund the healthcare benefits on a pay-as-you-go basis.

(Component Unit of James City County, Virginia)
Notes to Basic Financial Statements
June 30, 2022

# Employees Covered by Benefit Terms

As of the March 1, 2022, actuarial valuation, the following employees were covered by the benefit terms of the retiree healthcare OPEB plan:

	Number of
	participants
Active employees	1,340
Retirees	30
Total	1,370

### Actuarial Methods and Assumptions

For the actuarial valuation at March 1, 2022 (measurement date of June 30, 2021), the entry age normal funding method was used. The goal of this method is that the annual accrual (or normal cost) be a level percent of pay throughout an employee's career. This method requires a salary increase assumption. The normal cost percentage is equal to the present value of benefits divided by the present value of future salary determined when the employee was hired. The actuarial accrued liability is equal to the present value of benefits minus the normal cost percentage times the present value of future salaries at the valuation date.

The actuarial assumptions included calculations based on a discount rate of 1.92% for the unfunded liability. Benefits are discounted based on an index rate for 20-year tax exempt general obligation (GO) municipal bonds with an average rating of AA/Aa or higher.

The medical trend assumption was developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model baseline assumptions. The SOA Model was released in October 2010 and updated in November 2021.

The following assumptions were used as input variables into this model:

Inflation	2.5%
Rate of growth in real income/GDP per capita	1.4%
Extra trend due to technology and other factors	1.0%
Expected Health Share of GDP in 2031	19.0%
Health share of GDP resistance point	20.0%
Year for limiting cost growth to GDP growth	2075

The SOA Long-Run Medical Cost Trend Model is based on an econometric analysis of historical U.S. medical expenditures and the judgments of experts in the field. The long-run baseline projection, tolerance ranges and input variables have been developed under the guidance of an SOA Project Oversight Group.

The actuarial assumptions included calculations based on a net of 2.5% inflation assumption. The valuation assumed that 25% of participants currently with coverage will elect coverage upon retirement.

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

### Mortality decrements:

- Healthy Pre-Retirement: Pub-2010 Teachers Employees Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale
- Healthy Post-Employment: Pub-2010 Teachers Retirees Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale
- Healthy Surviving Spouses: Pub-2010 Teachers Contingent Survivors Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale
- Disabled: Pub-2010 Teachers Disable Retirees Headcount-Weighted Mortality Projected with Fully Generational MP2021 Mortality Improvement Scale

## Changes in Assumptions Since Prior Valuation

- Discount rate was updated as required under the GASB 75 standard.
- Mortality improvement was updated to the latest improvement scale MP2021.
- Decrement and salary assumptions were updated to the latest Virginia Retirement System experience study rates.
- The medical trend was updated using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model baseline assumptions.

## Change in OPEB Liability

		Total OPEB Liability (a)		Plan Fiduciary Net Position (b)	OPEB Liability (a) – (b)
Balances at June 30, 2020	\$	5,949,550	\$	-	\$ 5,949,550
Changes for the year:					
Service cost		657,420		-	657,420
Interest		142,801		-	142,801
Experience losses/(gains)		(370,916)		-	(370,916)
ER contribution		-		293,622	(293,622)
Changes in assumptions		(879,609)		-	(879,609)
Benefit payments		(282,806)		(282,806)	-
Administrative expenses	_	-	_	(10,816)	10,816
Net changes		(733,110)		-	(733,110)
Balances at June 30, 2021	\$	5,216,440	\$	-	\$ 5,216,440

# Sensitivity of the OPEB Liability to Changes in the Discount Rate

The following presents the OPEB liability using the discount rate of 1.92%, as well as what the OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (0.92%) or one percentage point higher (2.92%) than the current rate:

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

<u>-</u>	1.00% Decrease	Current Discount	1.00% Increase
	(0.92%)	Rate (1.92%)	(2.92%)
Retiree Healthcare OPEB Liability	\$5,456,378	\$5,216,440	\$4,965,247

Sensitivity of the OPEB Liability to Changes in the Health Care Cost Trend Rate
The following presents the OPEB liability using the health care cost trend rate of 3.94%, as well as what the OPEB liability would be if it were calculated using a health cost trend rate that is one percentage point lower (2.94%) or one percentage point higher (4.94%) than the current rate:

	Current Health Care		
	1.00% Decrease (2.94%)	Cost Trend Rate (3.94%)	1.00% Increase (4.94%)
Retiree Healthcare OPEB Liability	\$4,686,682	\$5,216,440	\$5,833,015

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources
For the year ended June 30, 2022, the Schools recognized OPEB expense of \$458,248. At June 30, 2022, deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources were reported:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 832,939
Change in assumptions	177,928	844,223
Employer contributions subsequent to the measurement		
date	20,425	
Total	\$ 198,353	\$ 1,677,162

\$20,425 reported as deferred outflows of resources related to the OPEB resulting from the Schools' contributions subsequent to the measurement date will be recognized as a reduction of the OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the OPEB expense in future reporting periods as follows:

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

	Increase
	(Reduction) to
Year ending June 30:	OPEB Expense
2023	\$ (352,789)
2024	(352,790)
2025	(317,821)
2026	(277,145)
2027	(198,689)
Total	\$ (1,499,234)

# b) Virginia Retirement System Plans

In addition to participation in the pension plans offered through the System, the Schools also participate in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

## **Plan Descriptions**

Group Life Insurance Program

All full-time, salaried permanent employees of the schools are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the Group Life Insurance Program OPEB.

Specific information for the GLI is available at <a href="https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp">https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp</a>

# Teacher Employee - Health Insurance Credit Program

All full time, salaried permanent (professional) employees of the Schools are automatically covered by the VRS Teacher Employee Health Insurance Credit (HIC) Program. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

Specific information about the Teacher HIC is available at https://www.varetire.org/retirees/insurance/healthinscredit/index.asp

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

# Teacher Employee – Virginia Local Disability Program

All full-time, salaried permanent (professional) employees of public school divisions who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Teacher Employee Virginia Local Disability Program (VLDP). School divisions are required by Title 51.1 of the *Code of Virginia*, as amended, to provide short-term and long-term disability benefits for their hybrid plan employees either through a local plan or through the VLDP.

Specific information about the Teacher VLDP is available at <a href="http://www.varetirement.org/hybrid/benefits/disability/virginia-local-disability-program.html">http://www.varetirement.org/hybrid/benefits/disability/virginia-local-disability-program.html</a>

# Non-Professional Group – Virginia Local Disability Program

All full-time, salaried general employees; including local law enforcement officers, firefighters, or emergency medical technicians of political subdivisions who do not provide enhanced hazardous duty benefits; who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Political Subdivision Employee VLDP. Political subdivisions are required by Title 51.1 of the *Code of Virginia*, as amended, to provide short-term and long-term disability benefits for their hybrid plan employees either through a local plan or through the VLDP.

Specific information about the Non-Professional Group VLDP is available at http://www.varetirement.org/hybrid/benefits/disability/virginia-local-disability-program.html

The GLI, Teacher HIC, Teacher VLDP, and Non-Professional VLDP are administered by the VRS along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. These plans are considered multiple employer, cost sharing plans.

### Non-Professional Group - Health Insurance Credit Program

The General Employee (non-professional) Health Insurance Credit Program (HIC) is available for all full time, salaried employees of local government entities other than teachers. The General Employee HIC provides all the same benefits as the Teacher HIC, except that this plan is considered a multi-employer agent plan.

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

As of the June 30, 2020, actuarial valuation, the following employees were covered by the benefit terms of the General Employee Health Insurance Credit Program:

	Number of participants
Inactive members or their beneficiaries currently receiving benefits	43
Inactive members:	
Vested	0
Non-vested	0
Active elsewhere in VRS	0
Total inactive members	43
Active members	224
Total	267

## **Contributions**

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2020 (General Employee HIC program) and June 30, 2019 (GLI, Teacher HIC, and VLDP Programs). The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

# Group Life Insurance Program

Governed by:	Code of Virginia 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia
	General Assembly.
Total rate:	1.34% of covered employee compensation. Rate allocated 60/40; 0.80% employee and 0.54% employer. Employers may elect to pay all or part of the employee contribution.
June 30, 2022 Contribution	\$461,132

#### Teacher Health Insurance Credit Program

Governed by:	Code of Virginia 51.1-1401(E) and may be impacted as a result of funding provided to school divisions by the Virginia General Assembly.
Total rate:	1.21% of covered employee compensation.
June 30, 2022 Contribution	\$965,285

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

Non-Professional Health Insurance Credit Program

Governed by:	Code of Virginia 51.1-1402(E) and may be impacted as a result of funding provided to governmental agencies by the Virginia General Assembly.
Total rate:	0.17% of covered employee compensation.
June 30, 2022 Contribution	\$16,404

During the 2020 session, House Bill 1513 was enacted. This bill required the addition of Health Insurance Credit benefits for non-teacher employees effective July 1, 2021. While benefit payments became effective July 1, 2021, employers were required to pre-fund the benefits beginning July 1, 2020. The bill impacted 95 employers and resulted in approximately \$2.5 million of additional employer contributions in FY2021.

Teacher Virginia Local Disability Program

Governed by:	Code of Virginia 51.1-1178(C) and may be impacted
	as a result of funding provided to school divisions by
	the Virginia General Assembly.
Total rate:	0.47% of covered employee compensation.
June 30, 2022 Contribution	\$123,435

Non-Professional Virginia Local Disability Program

Governed by:	Code of Virginia 51.1-1178(C) and may be impacted as a result of funding provided to school divisions by the Virginia General Assembly.
Total rate:	0.83% of covered employee compensation.
June 30, 2022 Contribution	\$21,838

OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB The net OPEB liabilities were measured as of June 30, 2021, and the total OPEB liabilities used to calculate the net OPEB liabilities was determined by an actuarial valuation performed as of June 30, 2020, and rolled forward to the measurement date of June 30, 2021. The covered employer's proportion of the net OPEB liabilities were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2021, relative to the total of the actuarially determined employer contributions for all participating employers.

Group Life Insurance Program

June 30, 2022 proportionate share of liability	\$4,497,463
June 30, 2021 proportion (teacher plan)	0.35894%
June 30, 2020 proportion (teacher plan)	0.36879%
June 30, 2021 proportion (non-professional plan)	0.02735%
June 30, 2020 proportion (non-professional plan)	0.02965%
June 30, 2022 expense	\$143,351

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

Teacher Health Insurance Credit Program

June 30, 2022 proportionate share of liability	\$10,682,633
June 30, 2021 proportion	0.83226%
June 30, 2020 proportion	0.86058%
June 30, 2022 expense	\$788,901

# Teacher Virginia Local Disability Program

June 30, 2022 proportionate share of liability (asset)	\$(20,553)
June 30, 2021 proportion	2.91940%
June 30, 2020 proportion	3.13334%
June 30, 2022 expense	\$69,023

# Non-Professional Virginia Local Disability Program

June 30, 2022 proportionate share of liability (asset)	\$(5,643)
June 30, 2021 proportion	0.55743%
June 30, 2020 proportion	0.65040%
June 30, 2022 expense	\$15,182

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

# Non-Professional Health Insurance Credit Program

Changes in net OPEB liability of the General Employee Health Insurance Credit Program were as follows:

	Total OPEB Liability (a)		Plan Fiduciary Net Position (b)		Net OPEB Liability (Asset) (a) – (b)
Balances at June 30, 2020	\$ 363,936	\$	344,863	\$	19,073
Changes for the year:					
Service cost	8,696		-		8,696
Interest	23,703	-		23,703	
Changes of assumptions	9,929		-		9,929
Difference between expected					
and actual experience	6,777		-		6,777
Contributions – employer	-		9,444		(9,444)
Net investment income					
	-		88,482		(88,482)
Benefit payments, including refunds of employee					
contributions	(25,544)		(25,544)		-
Administrative expense	-		(1,007)		1,007
Net changes	23,561	_	71,375	_	(47,814)
Balances at June 30, 2021	\$ 387,497	\$	416,238	\$	(28,741)

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

In addition, for the year ended June 30, 2022, the Schools recognized OPEB income of \$2,557 related to the Non-Professional Health Insurance Credit Program.

At June 30, 2022, the Schools reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

# Group Life Insurance Program

	0	Deferred utflows of lesources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	512,952	\$	34,268	
Net difference between projected and actual					
earnings on GLI OPEB plan investments		-	1	,073,448	
Change in assumptions		247,944		615,349	
Changes in proportion		82,600		240,472	
Employer contributions subsequent to the measurement date		461,132		-	
Total	\$	1,304,628	\$ 2	1,963,537	

## Teacher Health Insurance Credit Program

	Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ _	\$ 186,411		
Change in Assumptions	288,771	42,933		
Net difference between projected and actual				
earnings on Teacher HIC OPEB plan investments	_	140,722		
Changes in proportionate share	100,012	451,259		
Employer contributions subsequent to the				
measurement date	 965,285			
Total	\$ 1,354,068	\$ 821,325		

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

Non-Professional Health Insurance Credit Program				
		Deferred Outflows of Resources	Infl	ferred ows of ources
Differences between expected and actual experience	\$	5,501		\$ 6,250
Change in assumptions		11,437		1,445
Net difference between projected and actual				
earnings on Non-professional HIC OPEB plan investments		_		42,138
Employer contributions subsequent to the				
measurement date	_	16,404		_
Total	\$_	33,342	,	\$ 49,833
Teacher Virginia Local Disability Program				
		Deferred	D	eferred
		<b>Outflows</b> of	Inf	flows of
		Resources	Re	sources
Differences between expected and actual experience	:	\$ 10,277	\$	11,422
Net difference between projected and actual earnings on Professional VLDP OPEB plan investments		_		16,352
Change in assumptions		11,155		10,332
Changes in proportionate share		-		1,811
Employer contributions subsequent to the measurement date		123,435		
Total	:	\$ 144,867	\$	29,585
Non-Professional Virginia Local Disability Program				
		Deferred		ferred
		Outflows of	_	ows of
		Resources	Kes	ources
Change in assumptions	\$	192	\$	1,530
Difference between expected and actual experience		3,352		8,454
Net difference between projected and actual				
earnings on Non-professional VLDP OPEB plan investments		-		3,148
Changes in proportionate share		22		1,240
Employer contributions subsequent to the measurement date		21,838		_
Total	\$	25,404	\$	14,372

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

The deferred outflows of resources related to OPEB resulting from the Schools contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense in future periods as follows:

Group Life Insurance Program

1-		
		Increase
		(Reduction)
Year ending June 30:		to OPEB
		Expense
2023	\$	(262,463)
2024		(211,316)
2025		(193,216)
2026		(359,437)
2027		(93,609)
Total	\$	(1,120,041)
Teacher Health Insurance Credit Program		
		Increase
		(Reduction)
		to OPEB
Year ending June 30:		Expense
2022	\$	(94,184)
2024		(95,782)
2025		(85,775)
2026		(65,597)
2027		(32,836)
Thereafter		(58,368)
Total	\$	(432,542)
Non-Professional Health Insurance Credit Progra	am	
		Increase
		(Reduction)
		to OPEB
Year ending June 30:		Expense
2023	\$	(10,072)
2024		(7,220)
2025		(6,538)
2026		(10,041)
2027		976
Total	\$	(32,895)
		<u> </u>

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

### Teacher Virginia Local Disability Program

	Increase
	(Reduction)
Year ending June 30:	to OPEB
	Expense
2023	\$ (3,427)
2024	(3,447)
2025	(3,419)
2026	(4,048)
2027	503
Thereafter	5,685
Total	\$ (8,153)

# Non-Professional Virginia Local Disability Program

	(Reduction) to OPEB
Year ending June 30:	Expense
2023	\$ (1,580)
2024	(1,569)
2025	(1,616)
2026	(2,866)
2027	(972)
Thereafter	(2,203)
Total	\$ (10,806)

Increase

### **Actuarial Assumptions and Other Inputs**

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2020, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021:

Inflation	2.50%
Salary increases, including inflation:	
<ul> <li>Locality – general employees</li> </ul>	3.50 - 5.35%
<ul> <li>Teachers</li> </ul>	3.50 - 5.95%
Investment rate of return, net of	6.75%
expenses, including inflation	

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note 7.

(Component Unit of James City County, Virginia)
Notes to Basic Financial Statements
June 30, 2022

#### Net OPEB Liabilities

The net OPEB liabilities represent each program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2021, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	Group Life Insurance Program	Teacher HIC OPEB Plan	Teacher VLDP OPEB Plan	Non- Professional VLDP OPEB Plan
Total OPEB liability	\$3,577,346	\$1,477,874	\$4,884	\$5,156
Plan fiduciary net position	2,413,074	194,305	5,590	6,166
Employers' net OPEB liability (asset)	\$1,164,272	\$1,283,569	\$(706)	\$(1,010)
Plan fiduciary net position as a percentage of total OPEB liability	67.45%	13.15%	114.46%	119.59%

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

#### Long-Term Expected Rate of Return

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	34.00 %	5.00 %	1.70 %
Fixed Income	15.00	0.57	0.09
Credit Strategies	14.00	4.49	0.63
Real Assets	14.00	4.76	0.67
Private Equity	14.00	9.94	1.39
MAPS – Multi-Asset Public Strategies	6.00	3.29	0.20
PIP – Private Investment Partnership	3.00	6.84	0.21
Total	100.00 %		4.89 %
	Inflation		2.50 %
*Expected arithmet	ic nominal return		7.39 %

<sup>\*</sup> The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

#### Discount Rate

The discount rate used to measure the OPEB liabilities was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2021, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2021 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liabilities using the discount rate of 6.75%, as well as what the Schools' net OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

	1.00% Decrease (5.75%)	Current Discount Rate (6.75%)	1.00% Increase (7.75%)
GLI Net OPEB liability	\$6,570,957	\$4,497,463	\$2,823,023
Teacher HIC Net OPEB liability	\$12,025,683	\$10,682,633	\$9,546,091
Non-Professional HIC Net OPEB liability (asset)	\$11,764	\$(28,741)	\$(63,417)
Teacher VLDP Net OPEB liability (asset)	\$(3,084)	\$(20,553)	\$(35,909)
Non-Professional VLDP Net OPEB liability (asset)	\$(3,023)	\$(5,643)	\$(7,915)

## OPEB Plan Fiduciary Net Position

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2021 Annual Financial Report (AFR). A copy of the 2021 VRS Annual Financial Report may be downloaded from the VRS website at <a href="https://www.varetire.org/Pdf/Publications/2021-annual-report.pdf">https://www.varetire.org/Pdf/Publications/2021-annual-report.pdf</a>.

### Payables to the OPEB Plan

At June 30, 2022, the following amounts were payable to the Virginia Retirement System for the legally required contributions related to June 2022 payroll.

•	Group Life Insurance	\$109,229
•	Teacher Health Insurance Credit	\$91,920
•	Non-professional Health Insurance Credit	\$1,433
•	Teacher Virginia Local Disability Program	\$12,060
•	Non-professional Virginia Local Disability Program	\$2,011

# c) Aggregate OPEB Information

					Net OPEB		OPEB	
	Deferred		Deferred		Liability		Expense	
	Outflows	_	Inflows	_	(asset)		(income)	
Retiree Healthcare	\$ 198,353	\$	1,677,162	\$	5,216,440	\$	458,248	
Group Life Insurance	1,304,628		1,963,537		4,497,463		143,352	
Health Insurance Credit –								
Professional	1,354,068		821,325		10,682,633		788,901	
Health Insurance Credit –								
Non-Professional	33,342		49,833		(28,741)		(2,557)	
Virginia Local Disability								
Program – Professional	144,867		29,585		(20,553)		69,023	
Virginia Local Disability								
Program – Non-Professional	25,404	_	14,372	_	(5,643)	-	15,182	
Total	\$ 3,060,662	\$	4,555,814	\$	20,341,599	\$	1,472,149	

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

#### 9. Contingent Liabilities

#### a) Litigation

Various claims and lawsuits are pending against the Schools. In the opinion of management, resolution of these cases would not involve a significant liability to the Schools.

### b) Federal Award Programs

The Schools participate in a number of federal award programs. Although the Schools are audited annually in accordance with the provisions of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), in conjunction with the audit of James City County, these programs are still subject to financial and compliance audits by the grantors or their representatives. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Based on prior experience, the Schools' management believes such disallowances, if any, will not be significant. A schedule of findings and responses, if any, is included in a separately issued James City County and Williamsburg-James City County School Board combined single audit report.

### 10. Risk Management

The Schools are exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions, injuries to employees, and natural disasters. The Schools report all of its risk management activities in the General Fund and pay all claims for retained risks with commercial insurance companies. All premiums are budgeted for and paid with General Fund resources. All unemployment and health care claims are paid through a third-party administrator with resources from the General Fund. For all retained risks and claims expenditures, liabilities are reported when it is probable that a loss has occurred and the amount of loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported. There have been no reductions in insurance coverage from the prior year, and settled claims have not exceeded the amount of insurance coverage in any of the past three fiscal years.

#### 11. Unearned Revenue

Unearned revenue represents amounts for which asset recognition criteria have been met, but revenue recognition criteria has not been met. Unearned revenue in the Grants Fund consisted of the following as of June 30, 2022:

Grants Fund
101,328
27,869
2,352
1,874
917
71
134,411

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

#### 12. Related Organizations and Related Parties

Not included in the School Board's financial statements are certain Parent-Teacher Associations (PTAs), Parent-Teacher-Student Associations (PTSAs), athletic booster clubs, and band booster clubs. These organizations provide services to students and employees of the School Board, but are separate legal entities having sufficient autonomy in the management of their own affairs to distinguish them as separate from the administrative organization of the School Board. The School Board does not account for these entities as component units or joint ventures as these entities are not material to the School Board, it does not maintain an ongoing financial interest or have responsibility for these entities.

In addition, the School Board is a member of the jointly governed New Horizons Education Center along with five other local school divisions. New Horizons is a jointly governed organization with each school division having one representative on the New Horizons Board. New Horizons is a separate legal entity with separately issued financial statements which provides special education services, career and technical education, and governor's school opportunities to the Schools' students. Contributions to New Horizons totaled \$1.82 million for the year ended June 30, 2022. More information can be found on the New Horizons website at <a href="https://nhrec.org/">https://nhrec.org/</a>.

The Williamsburg-James City County Education Foundation is a non-profit organization established to receive private donations and contributions to be used for the benefit of the students of Williamsburg-James City County Public Schools and is jointly governed by the citizens of James City County, citizens of the City of Williamsburg, and the school board. The Foundation is a separate legal entity with separately issued financial statements. The Foundation does not meet the definition of a component unit but is considered a related party of Williamsburg – James City County Public Schools as one of the twenty-two board seats available is occupied by a member of the school board. More information can be found on the Foundation website at https://wjccschoolsfoundation.org/.

## 13. COVID-19 Impact

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus (the "COVID-19 outbreak") and the risks to the international community as the virus spreads globally beyond its point of origin. In March 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally.

The School's operations are heavily dependent on the localities. Additionally, access to grants and contracts from federal and state governments may decrease or may not be available depending on appropriations. As such, the Schools' financial condition and liquidity were and will be negatively impacted for the fiscal years 2022 and 2023.

The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude the pandemic will have on the School's financial condition, liquidity, and future results of operations. Management is actively monitoring the impact of the

(Component Unit of James City County, Virginia) Notes to Basic Financial Statements June 30, 2022

global situation on its financial condition, liquidity, operations, suppliers, industry, and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the Schools are not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition, or liquidity for fiscal year 2023.

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(Component Unit of James City County, Virginia)

Required supplementary information

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Budget Basis)

(unaudited)

General Fund

Year ended June 30, 2022

		Original budget	Amended budget	Actual	Variance from amended
Revenues:	•				
Intergovernmental:					
Local sources	\$	95,263,967	98,147,867	90,442,406	(7,705,461)
Commonwealth of Virginia		54,367,733	54,367,733	57,167,902	2,800,169
Federal government		110,000	110,000	119,599	9,599
Charges for services		165,000	165,000	242,468	77,468
Interest		25,000	25,000	40,670	15,670
Miscellaneous		341,000	341,000	331,131	(9,869)
Total revenues		150,272,700	153,156,600	148,344,176	(4,812,424)
Expenditures: Education:					
General and administrative		3,649,682	3,649,682	3,388,614	261,068
Instruction		109,293,348	107,820,124	106,239,428	1,580,696
Attendance and health services		5,103,465	5,103,465	4,751,355	352,110
Pupil transportation		9,087,530	10,937,530	8,840,227	2,097,303
Operations and maintenance		13,517,575	15,241,249	14,968,359	272,890
Technology		9,621,100	10,404,550	10,165,445	239,105
Total education		150,272,700	153,156,600	148,353,428	4,803,172
Debt service:					
Principal		_	_	_	_
Interest		_	_	_	_
Total debt service	•	_	_	_	
Total expenditures	,	150,272,700	153,156,600	148,353,428	4,803,172
Net change in fund balance	\$			(9,252)	(9,252)
Fund balance at the beginning of year				2,125,037	
Cancellation of unexpended prior year encumb	rance	S		22,622	
Increase in encumbrances				15,953	
Fund balance at end of year			Ş	2,154,360	

NOTE: Capital outlay is included in the applicable functional category for budget purposes whereas capital outlay is presented as a separate category for financial reporting purposes, per Exhibit 4.

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer Pension Contributions (unaudited)

Last ten fiscal years

	Virginia Retirement System - Professional Employees								
Fiscal year ended June 30		Contractually required contribution		Contributions in relation to contractually required contribution		Contributior deficiency (excess)	1	Covered payroll	Contributions as a % of covered payroll
2022	\$	12,731,972	\$	12,731,972	\$	_	\$	79,775,536	15.96%
2021		11,795,307		11,795,307		_		73,604,525	16.03%
2020		11,431,558		11,431,558		_		72,905,344	15.68%
2019		11,047,560		11,047,560		_		70,456,378	15.68%
2018		10,992,169		10,992,169		_		67,353,977	16.32%
2017		9,829,909		9,829,909		_		67,052,585	14.66%
2016		9,251,488		9,251,488		_		65,800,057	14.06%
2015		9,430,011		9,430,011		_		65,034,559	14.50%
2014		7,332,082		7,332,082		_		62,882,350	11.66%
2013		7,243,298		7,243,298		_		62,120,905	11.66%

	Virginia Retirement System - Non-Professional Employees								
Fiscal year ended June 30		Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)	1	Covered payroll	Contributions as a % of covered payroll
2022	\$	163,014	\$	163,014	\$	_	\$	5,858,963	2.78%
2021		158,334		158,334		_		5,556,149	2.85%
2020		172,427		172,427		_		4,870,819	3.54%
2019		173,657		173,657		_		4,905,565	3.54%
2018		224,276		224,276		_		4,802,484	4.67%
2017		233,512		233,512		_		5,000,257	4.67%
2016		369,942		369,942		_		5,123,850	7.22%
2015		372,141		372,141		_		5,154,307	7.22%
2014		435,519		435,519		_		4,812,365	9.05%
2013		554,483		554,483		_		6,126,884	9.05%

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios (unaudited)

VRS - Non-Professional Employees Plan

Years ended June 30,*	2022	2021	2020	2019
Total pension liability				
Service cost	\$ 545,063	\$ 552,167	\$ 485,858	\$ 506,887
Interest	1,366,821	1,309,428	1,297,224	1,254,419
Changes of assumptions	813,135	-	528,041	-
Difference between expected				
and actual experience	324,773	78,555	(426,300)	(287,441)
Benefit payments, including refunds				
of employee contributions	(1,056,098)	(1,123,687)	(911,625)	(813,097)
Net change in total pension liability	1,993,694	816,463	973,198	660,768
Total pension liability - beginning	20,777,247	19,960,784	18,987,586	18,326,818
Total pension liability - ending (a)	\$ 22,770,941	\$ 20,777,247	\$ 19,960,784	\$ 18,987,586
Plan fiduciary net position				
Contributions - employer	\$ 158,331	\$ 172,426	\$ 173,657	\$ 224,276
Contributions - employee	255,416	279,227	268,278	249,325
Net investment income	5,804,084	404,254	1,377,110	1,451,191
Benefit payments, including refunds				
of employee contributions	(1,056,098)	(1,123,687)	(911,625)	(813,097)
Administrative expenses	(14,667)	(14,290)	(13,730)	(12,546)
Other changes	545	(483)	(866)	(1,291)
Net change in plan fiduciary net position	5,147,611	(282,553)	892,824	1,097,858
Plan fiduciary net position - beginning	21,416,974	21,699,527	20,806,703	19,708,845
Plan fiduciary net position - ending (b)	\$ 26,564,585	\$ 21,416,974	\$ 21,699,527	\$ 20,806,703
Schools' net pension liability (asset) - ending (a) - (b)	\$ (3,793,644)	\$ (639,727)	\$ (1,738,743)	\$ (1,819,117)
Plan fiduciary net position as a percentage of the total pension liability	116.7%	103.1%	108.7%	109.6%
Covered payroll	\$5,556,149	\$4,870,819	\$4,905,565	\$4,802,484
Net pension liability (asset) as a percentage of covered payroll	(68.3%)	(13.1%)	(35.4%)	(37.9%)

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

Years ended June 30,*		2018	2017	2016	2015
Total pension liability	<b>,</b>	522.460 ¢	540 404 ¢	F26.426 Å	F07 072
Service cost	\$	523,460 \$	540,481 \$	526,136 \$	507,972
Interest		1,222,200	1,157,021	1,087,945	1,021,383
Changes of assumptions		(236,957)	-	-	-
Difference between expected		(242.500)	(400.550)	(40,404)	
and actual experience		(318,599)	(122,658)	(13,491)	-
Benefit payments, including refund	S	(6.46.577)	(540.050)	(506 706)	(570 400)
of employee contributions		(646,577)	(640,852)	(586,736)	(570,189)
Net change in total pension liability		543,527	933,992	1,013,854	959,166
Total pension liability - beginning		17,783,291	16,849,299	15,835,445	14,876,279
-					
Total pension liability - ending (a)	\$	18,326,818 \$	17,783,291 \$	16,849,299 \$	15,835,445
DI (1)					
Plan fiduciary net position	<b>,</b>	222 504 6	260.042 6	272 444 . ¢	425 540
Contributions - employer	\$	233,501 \$	369,942 \$	372,141 \$	435,519
Contributions - employee		257,483	256,786	256,454	237,728
Net investment income	_	2,158,117	309,381	764,646	2,265,304
Benefit payments, including refund	S	(646 577)	(640.953)	(506.736)	(570.190)
of employee contributions		(646,577)	(640,852)	(586,736)	(570,189)
Administrative expenses		(12,355)	(10,703)	(10,296)	(12,002)
Other changes		(1,926)	(130)	(162)	120
Net change in plan fiduciary net position		1,988,243	284,424	796,047	2,356,480
Plan fiduciary net position - beginning		17,720,602	17,436,178	16,640,131	14,283,651
, , , <u> </u>					
Plan fiduciary net position - ending (b)	\$	19,708,845 \$	17,720,602 \$	17,436,178 \$	16,640,131
Schools' net pension liability (asset) - end	ding (a) \$	(1,382,027) \$	62,689 \$	(586,879) \$	(804,686)
	<b>f</b>				
Plan fiduciary net position as a percentag	ge or	107 50/	00.50/	100 50/	105 10/
the total pension liability		107.5%	99.6%	103.5%	105.1%
Covered payroll		\$5,000,257	\$5,123,850	\$5,154,307	\$4,812,365
Net pension liability (asset) as a percenta	age of cove	ered			
payroll		(27.6%)	1.2%	(11.4%)	(16.7%)
F-7		(=::0/0)	,	(,	(==::/0)

(Component Unit of James City County, Virginia)

**Required Supplementary Information** 

Schedule of Employer's Share of Net Pension Liability and Related Ratios (unaudited)

VRS - Professional Employees Retirement Plan

Years ended June 30,*	2022	2021	2020	2019
Employer's Proportion of the Net Pension Liability	0.83377%	0.85779%	0.86221%	0.84943%
Employer's Proportionate Share of the Net Pension Liability \$	64,726,377	\$124,830,972	\$113,471,736	\$ 99,893,000
Employer's Covered Payroll \$	73,604,525	\$ 72,905,344	\$ 70,456,378	\$ 67,353,977
Employer's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	87.94%	171.22%	161.05%	148.31%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	85.46%	71.47%	73.51%	74.81%

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

Years ended June 30,*	2018	2017	2016	2015
Employer's Proportion of the Net Pension				
Liability	0.86356%	0.87104%	0.87896%	0.85987%
Employer's Proportionate Share of the Net Pension				
Liability	\$106,201,000	\$122,069,000	\$110,629,000	\$103,913,000
Employer's Covered Payroll	\$ 67,052,585	\$ 65,800,057	\$ 65,034,559	\$ 62,882,350
Employer's Proportionate Share of the Net Pension				
Liability as a Percentage of its				
Covered Payroll	158.38%	185.52%	170.11%	165.25%
Plan Fiduciary Net Position as a Percentage of				
the Total Pension Liability	72.92%	68.28%	70.68%	70.88%

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Changes in OPEB Liability and Related Ratios (unaudited)

OPEB - Retiree Healthcare (RH)

ears ended June 30,*		2022		2021		2020		2019		2018
otal OPEB - RH liability			,							
Service cost	\$	657,420	\$	580,721	\$	448,112	\$	432,740	\$	457,670
Interest		142,801		158,452		180,316		165,148		126,557
Difference between expected										
and actual experience		(370,916)		(180,989)		(487,307)		(270,907)		-
Changes in assumptions		(879,609)		249,100		(61,871)		(13,843)		(244,756
Benefit payments		(282,806)		(21,200)		(9,510)		64,113		(127,182
et change in total OPEB - RH liability		(733,110)		786,084		69,740		377,251		212,289
otal OPEB - RH liability - beginning		5,949,550		5,163,466		5,093,726		4,716,475		4,504,186
otal OPEB - RH liability - ending (a)	\$	5,216,440	\$	5,949,550	\$	5,163,466	\$	5,093,726	\$	4,716,475
an fiduciary net position - RH										
Contributions - employer	\$	293.622	\$	21,200	\$	9.510	\$	(64,113)	\$	206,794
Benefit payments	•	(282,806)		(21,200)	Ċ	(9,510)	Ċ	64,113	·	(206,794
Administrative expense		(10,816)		-		-		-		-
et change in plan fiduciary net position - RH		_		_		_		_		_
an fiduciary net position - RH, beginning		-		-		-		-		-
an fiduciary net position - RH, ending (b)	\$	-	\$	-	\$	-	\$	-	\$	-
chool's OPEB - RH liability - ending (a) - (b)	\$	5,216,440	\$	5,949,550	\$	5,163,466	\$	5,093,726	\$	4,716,475
an fiduciary net position - RH as a percentage of the total OPEB - RH liability		0.0%		0.0%		0.0%		0.0%		0.0%

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

(Component Unit of James City County, Virginia)

**Required Supplementary Information** 

Schedule of Employer's Share of Net OPEB Liability (unaudited)

OPEB - Group Life Insurance Program - Professional Employees

Years ended June 30,*	 2022	2021	2020	2019	2018
Employer's Proportion of the Net OPEB - GLI Liability	0.35894%	0.36879%	0.37153%	0.36332%	0.37116%
Employer's Proportionate Share of the					
Net OPEB - GLI Liability	\$ 4,179,035	\$ 6,154,501	\$ 6,045,782	\$ 5,518,000	\$ 5,585,000
Covered Payroll	\$ 74,108,820	\$ 76,495,192	\$ 72,572,692	\$ 67,353,977	\$ 67,052,585
Employer's Proportionate Share of the Net OPEB - GLI Liability as a Percentage of					
Covered Payroll	5.64%	8.05%	8.33%	8.19%	8.33%
Plan Fiduciary Net Position as a Percentage of					
the Total OPEB - GLI Liability	67.45%	52.64%	52.00%	51.22%	48.86%

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer's Share of Net OPEB Liability (unaudited)

OPEB - Group Life Insurance Program - Non-Professional Employees

Years ended June 30,*	 2022	2021	2020	2019	2018
Employer's Proportion of the Net OPEB - GLI Liability	0.02735%	0.02965%	0.02987%	0.02817%	0.02951%
Employer's Proportionate Share of the					
Net OPEB - GLI Liability	\$ 318,428 \$	494,810 \$	486,064 \$	428,000 \$	444,000
Covered Payroll	\$ 5,645,747 \$	6,149,423 \$	5,844,231 \$	4,802,484 \$	5,000,257
Employer's Proportionate Share of the Net OPEB - GLI Liability as a Percentage of					
Covered Payroll	5.64%	8.05%	8.32%	8.91%	8.88%
Plan Fiduciary Net Position as a Percentage of					
the Total OPEB - GLI Liability	67.45%	52.64%	52.00%	51.22%	48.86%

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

(Component Unit of James City County, Virginia)
Required Supplementary Information
Schedule of Employer OPEB Contributions (unaudited)
OPEB - Group Life Insurance Program
Last ten fiscal years

		(	OPEB - GLI - Prof	fess	sional Employee	es		
Fiscal year ended June 30	Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)		Covered payroll	Contributions as a % of covered payroll
2022	\$ 429,466	\$	429,466	\$	_	\$	80,195,631	0.54%
2021	397,270		397,270		_		74,108,820	0.54%
2020	397,775		397,775		_		76,495,192	0.52%
2019	377,378		377,378		_		72,572,692	0.52%
2018	352,935		352,935		_		67,353,977	0.52%

		OP	EB - GLI - Non-P	rof	essional Employ	/ees		
Fiscal year ended June 30	Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)		Covered payroll	Contributions as a % of covered payroll
2022	\$ 31,666	\$	31,666	\$	_	\$	5,907,714	0.54%
2021	30,260		30,260		_		5,645,747	0.54%
2020	31,977		31,977		_		6,149,423	0.52%
2019	30,390		30,390		_		5,844,231	0.52%
2018	25,165		25,165		_		4,802,484	0.52%

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer's Share of Net OPEB Liability (unaudited)

OPEB - Health Insurance Credit Program - Professional Employees

Years ended June 30,*	2022	2021	2020	2019	2018
Employer's Proportion of the Net OPEB - HIC Liability	0.83226%	0.86058%	0.86297%	0.85004%	0.86281%
Employer's Proportionate Share of the					
Net OPEB - HIC Liability	\$ 10,682,633	\$ 11,226,409	\$ 11,297,117	\$ 10,793,000	\$ 10,946,000
Covered Payroll	\$ 73,604,525	\$ 75,474,000	\$ 72,066,466	\$ 69,253,171	\$ 67,052,585
Employer's Proportionate Share of the Net OPEB - HIC Liability as a Percentage of					
Covered Payroll	14.51%	14.87%	15.68%	15.58%	16.32%
Plan Fiduciary Net Position as a Percentage of					
the Total OPEB - HIC Liability	13.15%	9.95%	8.97%	8.08%	7.04%

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Changes in Net OPEB Liability (Asset) and Related Ratios (unaudited)

OPEB - Health Insurance Credit - Non-Professional Employees

Years ended June 30,*		2022	2021	2020	2019	2018
Total OPEB - HIC liability						
Service cost	\$	8,696 \$	8,604 \$	7,967 \$	8,619 \$	8,750
Interest		23,703	21,755	21,557	21,905	21,536
Benefit changes		-	23,639	-	-	-
Difference between expected						
and actual experience		6,777	(765)	(2,594)	(16,514)	-
Changes in assumptions		9,929	-	7,656	-	(11,335)
Benefit payments, including refunds						
of employee contributions		(25,544)	(23,176)	(17,320)	(20,665)	(6,674)
Net change in total OPEB - HIC liability		23,561	30,057	17,266	(6,655)	12,277
Total OPEB - HIC liability - beginning		363,936	333,879	316,613	323,268	310,991
Total OPEB - HIC liability - ending (a)	\$	387,497 \$	363,936 \$	333,879 \$	316,613 \$	323,268
Plan fiduciary net position - HIC						
Contributions - employer	\$	9.444 \$	9,712 \$	9,260 \$	11,165 \$	11,391
Net investment income	Ą	88,482	6,935	21,491	23,057	33,666
Benefit payments, including refunds		00,402	0,555	21,431	23,037	33,000
of employee contributions		(25,544)	(23,176)	(17,320)	(20,665)	(6,674)
Administrative expenses		(1,007)	(657)	(466)	(535)	(552)
Other changes		-	(3)	(25)	(1,683)	1,683
Net change in plan fiduciary net position - HIC		71,375	(7,189)	12,940	11,339	39,514
Plan fiduciary net position - HIC, beginning		344,863	352,052	339,112	327,773	288,259
rian nauciary net position - riic, beginning		344,003	332,032	333,112	321,113	288,233
Plan fiduciary net position - HIC, ending (b)	\$	416,238 \$	344,863 \$	352,052 \$	339,112 \$	327,773
School's net OPEB - HIC liability (asset) - ending (a) - (b)	\$	(28,741) \$	19,073 \$	(18,173) \$	(22,499) \$	(4,505)
Plan fiduciary net position - HIC as a percentage of						
the total OPEB - HIC liability		107.4%	94.8%	105.4%	107.1%	101.4%
Covered payroll	\$	5,556,149 \$	6,070,000 \$	5,766,438 \$	4,854,348 \$	5,000,257
Net OPEB - HIC liability (asset) as a percentage of the total covered payroll		-0.52%	0.31%	-0.32%	-0.46%	-0.09%

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer OPEB Contributions (unaudited)

OPEB - Health Insurance Credit

Last ten fiscal years

			(	PEB - HIC - Pro	fess	ional Employee	!S		
Fiscal year ended June 30		Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)		Covered payroll	Contributions as a % of covered payroll
2022	_\$_	965,285	\$	965,285	-\$	_	-\$-	79,775,536	1.21%
2021		890,724		890,724		_		73,604,525	1.21%
2020		905,688		905,688		_		75,474,000	1.20%
2019		864,798		864,798		_		72,066,466	1.20%
2018		851,814		851,814		_		69,253,171	1.23%

	OPEB - HIC - Non-Professional Employees											
Fiscal year ended June 30		Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)		Covered payroll	Contributions as a % of covered payroll			
2022*	_\$_	16,404	\$	16,404	\$	_	-\$ <u>-</u>	5,858,963	0.28%			
2021		9,444		9,444		_		5,556,149	0.17%			
2020		9,712		9,712		_		6,070,000	0.16%			
2019		9,226		9,226		_		5,766,438	0.16%			
2018		11,165		11,165		_		4,854,348	0.23%			

<sup>\*</sup> For Fiscal Year 2022, an enhanced health insurance credit was added for non-professional employees.

(Component Unit of James City County, Virginia)

**Required Supplementary Information** 

Schedule of Employer's Share of Net OPEB Liability (unaudited)

OPEB - Virginia Local Disability Program (VLDP) - Professional Employees

Years ended June 30,*	 2022	2021	2020	2019	2018
Employer's Proportion of the Net OPEB - VLDP Liability	2.91940%	3.13334%	3.28952%	3.37801%	3.31886%
Employer's Proportionate Share of the					
Net OPEB - VLDP Liability/(Asset)	\$ (20,553)	\$ 25,138	\$ 19,124	\$ 25,000	\$ 20,000
Covered Payroll	\$ 19,644,936	\$ 18,547,073	\$ 15,633,273	\$ 12,595,806	\$ 67,052,585
Employer's Proportionate Share of the Net					
OPEB - VLDP Liability as a Percentage of					
Covered Payroll	-0.10%	0.14%	0.12%	0.20%	0.03%
Plan Fiduciary Net Position as a Percentage of					
the Total OPEB - VLDP Liability	114.46%	78.28%	74.12%	46.18%	31.96%

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

(Component Unit of James City County, Virginia)

Required Supplementary Information

Schedule of Employer's Share of Net OPEB Liability (unaudited)

OPEB - Virginia Local Disability Program (VLDP) - Non-Professional Employees

Years ended June 30,*	 2022	2021	2020	2019	2018
Employer's Proportion of the Net OPEB - VLDP Liability	0.55743%	0.65040%	0.68330%	0.67880%	0.75284%
Employer's Proportionate Share of the Net OPEB - VLDP Liability	\$ (5,643) \$	6,492 \$	13,843 \$	5,000 \$	4,000
Covered Payroll	\$ 2,239,265 \$	2,423,750 \$	2,093,665 \$	1,648,333 \$	5,000,257
Employer's Proportionate Share of the Net OPEB - VLDP Liability as a Percentage of Covered Payroll	-0.25%	0.27%	0.66%	0.30%	0.08%
Plan Fiduciary Net Position as a Percentage of the Total OPEB - VLDP Liability	119.59%	76.84%	49.19%	51.22%	38.40%

<sup>\*</sup>The amounts presented have a measurement date of the previous fiscal year end.

(Component Unit of James City County, Virginia)

**Required Supplementary Information** 

Schedule of Employer OPEB Contributions (unaudited)

OPEB - Virginia Local Disability Program (VLDP)

Last ten fiscal years

		0	PEB - VLDP - Pro	ofes	ssional Employe	es		
Fiscal year ended June 30	Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)		Covered payroll	Contributions as a % of covered payroll
2022	\$ 123,435	\$	123,435	\$	_	-\$-	26,262,831	0.47%
2021	92,336		92,336		_		19,644,936	0.47%
2020	76,043		76,043		_		18,547,073	0.41%
2019	64,096		64,096		_		15,633,273	0.41%
2018	39,047		39,047		_		12,595,806	0.31%

	OPEB - VLDP - Non-Professional Employees										
Fiscal year ended June 30		Contractually required contribution		Contributions in relation to contractually required contribution		Contribution deficiency (excess)		Covered payroll	Contributions as a % of covered payroll		
2022	<b>-</b> \$	21,838	\$	21,838	\$	_	-\$-	2,631,055	0.83%		
2021		18,585		18,585		_		2,239,265	0.83%		
2020		17,451		17,451		_		2,423,750	0.72%		
2019		15,074		15,074		_		2,093,665	0.72%		
2018		9,890		9,890		_		1,648,333	0.60%		

(Component Unit of James City County, Virginia)
Notes to Required Supplementary Information
June 30, 2022

## (1) Budgetary Data

The budgetary data reflected in the required supplementary information was established by the Schools using the following procedures:

- (a) The Superintendent submits a proposed budget for the General Fund to the School Board, usually in February of each year. Budget schedules and deadlines are developed annually.
- (b) Following public hearing on the budget and Board discussion, the School Board adopts its annual budget for the General Fund and forwards it to the governing bodies for consideration, usually in March of each year.
- (c) The School Board makes any adjustments required to its adopted budget for the General Fund as a result of the actions of the governing bodies and adopts an amended budget.
- (d) The governing bodies appropriate the monies identified and budgeted by the School Board, as set forth in the Schools' amended budget.
- (e) For the General Fund, which has an annual adopted budget, the School Board is authorized to make transfers between budgetary line items; however, revisions that alter the total appropriations of the budget must be approved by the James City County Board of Supervisors and the Williamsburg City Council. Therefore, the legal level of budgetary control, that level where expenditures may not exceed appropriations in total, for the General Fund is the fund level. Expenditures may exceed budgeted levels when revenues exceed budgeted levels or the School Board authorizes use of prior year fund balance.
- (f) An encumbrance system is used to monitor purchases and contractual commitments during the fiscal year. Open encumbrances at year end are reported as an assignment of fund balance. Encumbrances do not constitute expenditures or liabilities of the current year. Appropriations with outstanding commitments or encumbrances are carried forward into the following year. Unexpended, unencumbered appropriations lapse (except for the Capital Projects Fund) and are closed to the proper fund balances at the end of each fiscal year (June 30). The contractual agreement, as amended, for funding with the County and the City permits the Schools to develop a spending plan if there are any unexpended appropriated funds. The spending plan must be approved by the governing bodies of both the City and the County.
- (g) The General Fund is the only governmental fund that has a legally adopted annual budget. The budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP), except that encumbrances are included as budgetary expenditures.

### (2) VRS Changes of benefit terms – Pension and OPEB

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### (3) VRS Changes of assumptions – Pension and OPEB

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows (applicable to

See accompanying independent auditor's report.

(Component Unit of James City County, Virginia) Notes to Required Supplementary Information June 30, 2022

Pension, Group Life Insurance, Health Insurance Credit, and Virginia Local Disability Program):

#### Teacher Cost Sharing Plan

Mortality Rates (Pre-	Update to PUB2010 public sector mortality tables. For future
retirement, post-retirement	mortality improvements, replace load with a modified Mortality
healthy, and disabled	Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates
	based on experience for Plan 2/Hybrid; changed final retirement age
	from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service
	through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

### Non-Professional Plan: All Others (Non 10 Largest) – Non-Hazardous Duty:

Mortality Rates (Pre-	Update to PUB2010 public sector mortality tables. For future
retirement, post-retirement	mortality improvements, replace load with a modified Mortality
healthy, and disabled	Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates
	based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service
	through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

### (4) OPEB Retiree Healthcare – Changes of Benefit Terms

There have been no actuarially material changes to the benefit provisions since the prior actuarial valuation.

# (5) OPEB Retiree Healthcare – Change of Assumptions

The following changes in actuarial assumptions were made based on the most recent actuarial valuation:

- The mortality improvement scale was updated to MP-2021.
- The retirement, termination, disability, and salary scale assumptions were updated to the most recently released rates in the VRS experience study.
- The trend table was updated to the most recent table released by the Society of Actuaries.
- The discount rate was changed as follows:

Discount Rate	
June 30, 2017	3.58%
June 30, 2018	3.62%
June 30, 2019	3.13%
June 30, 2020	2.45%
June 30, 2021	1.92%

See accompanying independent auditor's report.

(Component Unit of James City County, Virginia)

Combining Balance Sheet – Nonmajor Governmental Funds

June 30, 2022

	_	Capital Projects	Student Activity Funds	Total nonmajor governmental funds
Assets				
Cash and temporary investments (note 2) Due from federal government Due from the City of Williamsburg	\$	153,303 345,470	1,566,230 —	1,719,533 345,470
and James City County		721,651		721,651
Total assets	\$	1,220,424	1,566,230	2,786,654
Liabilities Accounts payable Due to other funds (note 3)	\$ _	771,084	67,021	771,084 67,021
Total liabilities	_	771,084	67,021	838,105
Fund balances Restricted Committed	_	 449,340	1,499,209 	1,499,209 449,340
Total fund balances		449,340	1,499,209	1,948,549
Total liabilities and fund balances	\$ <u></u>	1,220,424	1,566,230	2,786,654

(Component Unit of James City County, Virginia)

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds Year ended June 30, 2022

	_	Capital Projects	Student Activity Funds	Total nonmajor governmental funds
Revenues: Intergovernmental: City of Williamsburg and				
James City County Federal government	\$ 	1,812,115 450,485	_ 	1,812,115 450,485
Total intergovernmental		2,262,600	_	2,262,600
Charges for services		_	264,378	264,378
Interest Miscellaneous	_	_ 	1,508,760	 1,508,760
Total revenues		2,262,600	1,773,138	4,035,738
Expenditures: Current:				
Instruction Capital outlay		 2,262,600	1,562,140 —	1,562,140 2,262,600
Total expenditures		2,262,600	1,562,140	3,824,740
Excess (deficiency) of revenues over expenditures	_	_	210,998	210,998
Net change in fund balances		_	210,998	210,998
Fund balances at beginning of year, as restated		449,340	1,288,211	1,737,551
Fund balances at end of year	\$ <u></u>	449,340	1,499,209	1,948,549

(Component Unit of James City County, Virginia)

**Notes to Statistical Tables** 

June 30, 2022

#### **Statistical Section**

The statistical section provides financial statement readers with additional historical perspective, context, and detail to assist in using the information in the financial statements, including the accompanying notes, and required supplementary information to understand and assess the School Division's economic condition. Information is presented in the following categories:

- Financial trends information is intended to assist readers in understanding and assessing how Williamsburg–James City County Public Schools' (WJCC) financial position has changed over time.
- Revenue capacity information is intended to assist readers in understanding and assessing the School Division's ability to generate its own-source revenues.
- Debt capacity information is intended to assist readers in understanding and assessing WJCC's debt burden and its ability to issue additional debt.
  - Except for obligations under capital leases, WJCC does not have a liability for any long-term debt nor does the School Division have any legal debt margin. WJCC does not have the authority to levy taxes or issue bonded debt in its name. Therefore, information on debt capacity is presented for James City County, Virginia which the Schools are a component unit of.
- Demographic and economic information is intended to assist readers in understanding the School Division's socioeconomic environment and to facilitate comparisons of financial statement information over time and among other governments.
- Operating information is intended to provide contextual information about WJCC's operations and resources to assist readers in using financial statement information to understand and assess the School Division's economic condition.

Note – statistical tables presenting government wide information have not been restated for years prior to 2014 to reflect the effect of GASB statements 68, 71, 75 and years prior to 2021 have also not been restated to reflect the effect of GASB 84.

(Component Unit of James City County, Virginia)

Net Position by Component

Last Ten Fiscal Years

(accrual basis of accounting)

	2019 2018
587 \$ 58,877,527	,994,587 \$ 58,877,527
448 919,728	,710,448 919,728
476) (126,686,925	,780,476) (126,686,925)
441) \$ (66,889,670	,075,441) \$ (66,889,670)
0, 0,	,710 ,780

Source: Amounts extracted from Exhibit 1 of the financial section of the respective Annual Comprehensive Financial Report.

Governmental Activities	_	2017	2016	2015	2014	2013
Net investment in capital assets Restricted	\$	56,647,755 \$ 796,971	53,952,706 \$ 619,624	53,328,252 \$ 382,866	52,273,671 \$ 581,430	49,897,556
Unrestricted  Total net position	<u>,</u>	(114,599,789) (57,155,063) \$	(113,187,460) (58,615,130) \$	(113,731,570) (60,020,452) \$	(113,301,255) (60,446,154) \$	(773,763) 49,123,793

(Component Unit of James City County, Virginia)

Expenses, Program Revenues, Net (Expense)/Revenue, General Revenues, and Total Change in Net Position

Last Ten Fiscal Years

(accrual basis of accounting)

	2022		2021	 2020	_	2019		2018
Expenses:					_			
Governmental activities:								
General and administrative	\$ 3,139,790		3,183,976	\$ 	\$	3,162,678	\$	3,050,749
Instruction	109,490,047		112,086,779	107,887,581		100,347,119		97,878,921
Attendance and health services	4,962,526		5,459,527	5,353,303		4,909,102		4,653,870
Pupil transportation	8,960,476		7,019,611	8,111,843		8,465,252		8,078,284
Operations and maintenance	13,604,617	'	13,674,181	12,948,523		12,385,954		11,779,208
Technology	11,625,653		13,014,213	9,375,832		9,302,266		8,642,673
Food services	4,713,809		2,974,531	4,078,090		4,341,995		4,089,610
Interest on long-term liabilities	23,919		_	 		1,417	_	7,020
Total expenses	156,520,837		157,412,818	 151,174,272	_	142,915,783	-	138,180,335
Program Revenues:								
Governmental activities:								
Charges for services								
Instruction	413,309	ı	96,130	114,276		184,336		201,866
Operations and maintenance	93,534		69,954	196,235		234,129		303,750
Food services	512,849		34,721	1,406,287		1,829,793		1,831,859
Operating grants and	•		•	, ,				, ,
contributions	31,147,908		26,454,261	20,127,645		20,408,639		19,543,489
Capital grants and contributions	· · · —		876,184	, , <u> </u>		· · · —		<i>-</i>
Total program			,	 	-			
revenues	32,167,600	<u> </u>	27,531,250	 21,844,443	_	22,656,897		21,880,964
Net Expense	(124,353,237	١	(129,881,568)	(129,329,829)		(120,258,886)		(116,299,371)
Net Expense	(124,333,237	<u>/</u> -	(123,881,308)	 (123,323,823)	=	(120,238,880)		(110,233,371)
General Revenues and Other Changes in								
Governmental activities:								
Interest	45,049		44,445	140,109		1,284		808
Grants and contributions not								
restricted to specific programs	141,144,812		129,059,502	126,423,862		125,940,236		121,671,393
Miscellaneous	1,839,891		746,263	 187,980	_	131,595		180,324
Total	143,029,752		129,850,210	 126,751,951	_	126,073,115		121,852,525
Change in Net								
Position	\$ 18,676,515	_\$	(31,358)	\$ (2,577,879)	\$ _	5,814,229	\$	5,553,154

Source: Amounts extracted from Exhibit 2 of the financial section of the respective Annual Comprehensive Financial Report.

					2015				221		
Expenses:		-	2017		2016		2015		2014		2013
Governmental activities:											
General and admir		\$	2,760,208	\$	2,815,308	\$	2,836,596	\$	2,297,396	\$	2,437,168
Instruction	nstrative	Y	98,632,626	Y	92,997,202	Y	91,646,778	7	82,175,973	Y	87,380,735
Attendance and he	alth services		4,978,076		4,702,668		4,666,999		3,875,200		4,115,553
Pupil transportatio			8,380,146		8,156,425		8,568,121		8,010,603		7,978,013
Operations and ma			11,789,775		11,668,670		11,737,440		11,259,563		10,945,546
Technology	antenance		8,906,750		7,866,642		8,422,558		6,909,909		5,962,934
Food services			4,764,562		4,199,063		4,282,272		4,037,217		4,244,768
Interest on long-te	rm liahilities		13,562		19,486		24,851		15,635		4,244,700
	Total expenses	-	140,225,705		132,425,464		132,185,615		118,581,496		123,064,717
	rotal expenses	-	140,223,703		132,423,404		132,163,013		110,301,430		123,004,717
Program Revenues:											
Governmental activities:											
Charges for services	•										
Instruction			200,884		249,303		211,468		377,606		343,800
Operations and ma	aintenance		364,686		339,217		375,120		372,602		315,677
Food services	amtematice		1,872,641		1,818,365		1,732,342		1,786,986		1,870,898
Operating grants and			1,072,041		1,010,303		1,732,342		1,700,500		1,070,030
contributions			18,530,500		17,326,000		16,479,274		16,091,244		16,006,571
Capital grants and co	ntributions		10,550,500				10,473,274		10,031,244		10,000,571
, -	Total program	-									
	revenues		20,968,711		19,732,885		18,798,204		18,628,438		18,536,946
'	revenues	-	20,308,711		13,732,883		10,730,204		10,020,430		10,550,540
1	Net Expense	=	(119,256,994)		(112,692,579)		(113,387,411)		(99,953,058)	= =	(104,527,771)
General Revenues and C	Other Changes in	1									
Governmental activities:											
Interest			934		681		4,174		4,087		2,568
Grants and contributi	ons not										
restricted to specif	fic programs		120,453,016		113,865,906		113,568,153		109,960,252		106,692,704
Miscellaneous			263,111		231,314		240,786		224,400		201,167
-	Total	-	120,717,061		114,097,901		113,813,113		110,188,739		106,896,439
(	Change in Net										
	Position	\$	1,460,067	\$	1,405,322	Ś	425,702	\$	10,235,681	\$	2,368,668
•		٠ -	1,400,007	= ´ =	1,403,322	=	723,702	= ~ =	10,233,001	= ~ =	2,300,000

(Component Unit of James City County, Virginia)

Fund Balances, Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

		2022		2021		2020		2019	2018
General Fund	-		_						
Committed	\$	_	\$	_	\$	_	\$	<b>–</b> \$	_
Assigned		1,954,360		1,925,037		_		_	_
Unassigned		200,000		200,000		200,000		200,000	200,000
Total general fund	-	2,154,360	_	2,125,037		200,000	_	200,000	200,000
Grants Fund									
Restricted		171,416		_		129,180		86,668	_
Unassigned		_		_		_		_	(625,402)
Total grants fund	-	171,416	_	_		129,180		86,668	(625,402)
Schools' Food Services Fund Nonspendable		68,396		_		75,671		57,050	36,661
Restricted		4,648,729				556,189		868,832	919,728
Assigned		_		_		_		_	_
Total schools' food services	_		_						
fund	-	4,717,125	_			631,860	_	925,882	956,389
Nonmajor governmental funds									
Nonspendable		_		51,831		_		_	_
Restricted		1,499,209		3,387,790		_		_	_
Committed Total nonmajor governmental		449,340		449,340		449,340		449,340	449,340
funds	-	1,948,549	_	3,888,961	 	449,340	- - –	449,340	449,340
Total governmental funds	\$_	8,991,450	\$_	6,013,998	\$_	1,410,380	\$_	1,661,890 \$	980,327

Source: Amounts extracted from Exhibit 3 of the financial section of the respective Annual Comprehensive Financial Report.

Note: In 2021, the Grants Fund and Schools' Food Services Fund were considered non-major funds.

		2017	2016	2015	2014	2013
General Fund	_					
Committed	\$	<b>–</b> \$	<b>–</b> \$	<b>–</b> \$	<b>–</b> \$	_
Assigned		228,921	56,273	1,042,872	2,537,319	1,330,013
Unassigned		200,000	200,000	500,000	500,000	500,000
Total general fund	_	428,921	256,273	1,542,872	3,037,319	1,830,013
Grants Fund						
Restricted		122,839	138,254	160,436	187,219	190,845
Unassigned		<u> </u>		<u> </u>		
Total grants fund	_	122,839	138,254	160,436	187,219	190,845
Schools' Food Services Fund						
Nonspendable		37,438	16,525	35,675	52,094	76,244
Restricted		674,132	481,370	382,866	581,430	, <u> </u>
Assigned		· —	, <u> </u>	· _	, <u> </u>	672,806
Total schools' food services						
fund		711,570	497,895	418,541	633,524	749,050
	_		· ·			
Nonmajor governmental funds						
Nonspendable		_	_	_	_	_
Restricted		_	_	_	_	_
Committed		449,340	687,175	1,049,684	1,049,684	1,460,280
Total nonmajor governmental	_					
funds	_	449,340	687,175	1,049,684	1,049,684	1,460,280
Total governmental funds	\$_	1,712,670 \$	1,579,597 \$	3,171,533 \$	4,907,746 \$	4,230,188

(Component Unit of James City County, Virginia)

Changes in Fund Balances, Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

	2022	2021	2020	2019	2018
Revenues:			_		
From City of Williamsburg					
and James City County	\$ 92,254,521	\$ 103,397,096	\$ 103,241,284	\$ 103,674,919	\$ 100,077,246
From Commonwealth of					
Virginia	59,582,320	40,618,800	36,272,904	35,296,459	34,119,963
From federal government	19,839,987	10,816,452	6,288,937	7,259,597	5,712,897
Charges for services	1,019,695	200,805	1,716,798	2,248,258	2,337,475
Interest	45,049	44,445	140,109	1,284	808
Miscellaneous	2,455,782	1,427,678	936,362	871,527	863,069
Total revenues	175,197,354	156,505,276	148,596,394	149,352,044	143,111,458
Expenditures:					
General and administrative	3,431,736	3,124,817	3,397,369	3,286,405	3,122,087
Instruction	118,678,049	108,477,630	105,671,248	103,162,153	98,983,786
Attendance and health services	5,498,612	5,355,208	5,320,904	5,139,196	4,791,998
Pupil transportation	8,529,702	5,951,465	7,069,877	7,684,485	7,230,229
Operations and maintenance	12,580,232	12,234,533	11,674,096	11,625,039	10,994,777
Technology	12,001,542	12,731,866	9,026,254	8,955,713	7,841,313
Food services	4,877,911	2,913,833	4,018,977	4,393,763	4,099,168
Capital outlay	7,283,707	2,448,059	2,669,179	4,390,011	6,704,180
Debt service:					
Principal	472,694	_	_	32,299	69,243
Interest	20,032	_	_	1,417	7,020
Total expenditures	173,374,217	153,237,411	148,847,904	148,670,481	143,843,801
Revenues over/(under)					
expenditures	1,823,137	3,267,865	(251,510)	681,563	(732,343)
Other Financing Sources (uses):					
Transfers in	_	_	_	_	_
Transfers out	_	_	_	_	_
Issuance of lease obligations	1,154,316				
Total other financing	, - ,-				
sources	1,154,316				
Net change in fund balances	\$ 2,977,453	\$ 3,267,865	\$ (251,510)	\$ 681,563	\$ (732,343)
Debt service as a percentage of noncapital expenditures	0.30%	% 0.00%	0.00%	0.02%	0.06%

Source: Amounts extracted from Exhibit 4 of the financial section of the respective Annual Comprehensive Financial Report.

	_	2017	_	2016		2015	 2014		2013
Revenues:									
From City of Williamsburg									
and James City County	\$	98,780,879	\$	91,241,881	\$	91,629,884	\$ 89,714,366	\$	87,464,236
From Commonwealth of									
Virginia		32,862,110		32,741,420		31,895,780	29,719,338		28,322,908
From federal government		6,596,812		6,254,627		5,800,936	5,922,208		6,245,815
Charges for services		2,438,211		2,406,885		2,318,930	2,537,194		2,530,375
Interest		934		681		4,174	4,087		2,568
Miscellaneous	_	1,006,825		1,024,855		934,829	 916,358		834,046
Total revenues	_	141,685,771		133,670,349		132,584,533	 128,813,551		125,399,94
Expenditures:									
General and administrative		2,729,936		2,857,644		2,847,306	2,441,253		2,413,378
Instruction		96,691,285		93,630,655		91,375,915	87,245,042		85,988,849
Attendance and health services		4,931,833		4,807,927		4,718,015	4,207,389		4,093,33
Pupil transportation		7,291,549		7,122,053		7,542,084	7,178,735		7,033,25
Operations and maintenance		10,822,595		10,821,632		10,976,451	10,763,717		10,148,78
Technology		7,872,173		6,893,598		7,428,633	6,203,443		5,316,23°
Food services		4,214,982		4,167,372		4,241,358	4,059,133		4,193,74
Capital outlay		6,922,082		4,885,141		5,213,582	6,195,217		5,279,82
Debt service:									
Principal		62,701		56,777		51,412	26,912		_
Interest		13,562		19,486		24,851	15,635		_
Total expenditures	-	141,552,698	_	135,262,285		134,419,607	 128,336,476		124,467,40
Revenues over/(under)									
expenditures	_	133,073		(1,591,936)		(1,835,074)	 477,075		932,54
Other Financing Sources (uses):									
Transfers in		_		_		_	_		685,09
Transfers out		_		_		_	_		(685,097
Issuance of lease obligations		_		_		98,861	200,483		·
Total other financing						•	•		
sources	-	_	_	_	_ :	98,861	  200,483	- :	_
Net change in fund balances	\$_	133,073	\$	(1,591,936)	\$	(1,736,213)	\$ 677,558	\$	932,54
Debt service as a percentage of noncapital expenditures		0.06%		0.06%	,	0.06%	0.03%		0.00

(Component Unit of James City County, Virginia)

Government-Wide Expenses by Function

Last Ten Fiscal Years

Fiscal Year	General and administrative	Instruction	Attendance and health services	Pupil transportation	Operations and maintenance
2022 \$	3,139,790 \$	109,490,047	\$ 4,962,526	\$ 8,960,476	\$ 13,604,617
2021	3,183,976	112,086,779	5,459,527	7,019,611	13,674,181
2020	3,419,100	107,887,581	5,353,303	8,111,843	12,948,523
2019	3,162,678	100,347,119	4,909,102	8,465,252	12,385,954
2018	3,050,749	97,878,921	4,653,870	8,078,284	11,779,208
2017	2,760,208	98,632,626	4,978,076	8,380,146	11,789,775
2016	2,815,308	92,997,202	4,702,668	8,156,425	11,668,670
2015	2,836,596	91,646,778	4,666,999	8,568,121	11,737,440
2014	2,297,396	82,175,973	3,875,200	8,010,603	11,259,563
2013	2,437,168	87,380,735	4,115,553	7,978,013	10,945,546

<sup>(\*)</sup> Total expenses include Pre-K education; March ADM does not include Pre-K students.

Source: Amounts extracted from Exhibit 2 of the financial section of the respective Annual Comprehensive Financial Report.

Table 5

Fiscal Year	Technology	Food services		Interest on long-term liabilities		Total expenses (*)	March Average Daily Membership (ADM) determining cost per pupil (*)	Per pupil expenses
2022 \$	11,625,653	\$ 4,713,809	- \$		<b>, –</b>	156,520,837	10,955 \$	14,288
2021	13,014,213	2,974,531	•	_	•	157,412,818	10,730	14,670
2020	9,375,832	4,078,090		_		151,174,272	11,456	13,196
2019	9,302,266	4,341,995		1,417		142,915,783	11,429	12,505
2018	8,642,673	4,089,610		7,020		138,180,335	11,421	12,099
2017	8,906,750	4,764,562		13,562		140,225,705	11,470	12,225
2016	7,866,642	4,199,063		19,486		132,425,464	11,246	11,775
2015	8,422,558	4,282,272		24,851		132,185,615	11,061	11,951
2014	6,909,909	4,037,217		15,635		118,581,496	10,954	10,825
2013	5,962,934	4,244,768		_		123,064,717	10,715	11,485

(Component Unit of James City County, Virginia)

Expenditures by Function and Per Pupil Cost

Last Ten Fiscal Years

Fiscal year	General and administrative	Instruction	Attendance and health services	Pupil transportation	Operations and maintenance
2022 \$	3,388,614 \$	106,239,428 \$	4,751,355 \$	8,840,227 \$	14,968,359
2021	3,120,555	101,621,672	4,600,382	7,718,645	12,818,642
2020	3,397,369	101,351,303	4,692,447	7,325,773	12,064,111
2019	3,292,086	99,054,870	4,523,635	9,281,098	12,626,492
2018	3,148,842	94,821,926	4,205,922	7,989,904	11,192,564
2017	2,756,691	92,290,584	4,327,938	8,411,442	11,203,740
2016	2,857,644	89,083,820	4,217,836	7,608,205	10,988,255
2015	2,824,946	87,543,866	4,155,979	9,058,419	11,138,915
2014	2,452,122	83,074,564	3,790,460	8,142,394	10,930,579
2013	2,338,775	81,505,993	3,868,988	7,553,582	10,222,502

<sup>(\*)</sup> Total cost-regular day school includes expenditures for Pre-K education; March ADM does not include pre-K students.

The amounts represent data of the General Fund and are presented on the budgetary basis.

Source: Amounts extracted from Exhibit 8 for fiscal years 2013 - 2020 and Exhibit 6 for fiscal years 2021-2022 in the required supplementary information section of the Annual Comprehensive Financial Report.

Fiscal year	Technology	Total cost – regular day school (*)	March Average Daily membership for (ADM) determining cost per pupil (*)	 Per pupil expenditures
2022	\$ 10,165,445	\$ 148,353,428	10,955	\$ 13,542
2021	10,515,538	140,395,434	10,730	13,084
2020	8,549,087	137,380,090	11,456	11,991
2019	8,527,369	137,305,550	11,429	12,014
2018	7,553,349	128,912,507	11,421	11,287
2017	7,581,714	126,572,109	11,295	11,206
2016	6,456,282	121,212,042	11,246	10,778
2015	6,898,359	121,620,484	11,061	10,995
2014	6,559,148	114,949,267	10,954	10,494
2013	5,274,557	110,764,397	10,715	10,337

(Component Unit of James City County, Virginia)

General Fund Expenditures by Function

Last Ten Fiscal Years

			Attendance	
Fiscal	<b>General and</b>		and health	Pupil
year	administrative	Instruction	services	transportation
2022 \$	3,388,614 \$	106,239,428 \$	4,751,355 \$	8,840,227
2021	3,120,555	101,621,672	4,600,382	7,718,645
2020	3,397,369	101,351,303	4,692,447	7,325,773
2019	3,292,086	99,054,870	4,523,635	9,281,098
2018	3,148,842	94,821,926	4,205,922	7,989,904
2017	2,756,691	92,290,584	4,327,938	8,411,442
2016	2,857,644	89,083,820	4,217,836	7,608,205
2015	2,824,946	87,543,866	4,155,979	9,058,419
2014	2,452,122	83,074,564	3,790,460	8,142,394
2013	2,338,775	81,505,993	3,868,988	7,553,582

The amounts represent data of the General Fund and are presented on the budgetary basis.

Source: Amounts extracted from Exhibit 8 for fiscal years 2013 - 2020 and Exhibit 6 for fiscal years 2021-2022 in the required supplementary information section of the Annual Comprehensive Financial Report.

Table 7

Fiscal	Operations and				Total
year	maintenance		Technology	<b>Debt Service</b>	expenditures
2022	\$ 14,968,359	\$ -	10,165,445	\$ _	\$ 148,353,428
2021	12,818,642		10,515,538	_	140,395,434
2020	12,064,111		8,549,087	_	137,380,090
2019	12,626,492		8,527,369	33,716	137,339,266
2018	11,192,564		7,553,349	76,263	128,988,770
2017	11,203,740		7,581,714	76,263	126,648,372
2016	10,988,255		6,456,282	76,263	121,288,305
2015	11,138,915		6,898,359	76,263	121,696,747
2014	10,930,579		6,559,148	42,547	114,991,814
2013	10,222,502		5,274,557	_	110,764,397

(Component Unit of James City County, Virginia)

Government-Wide Revenue by Source

Last Ten Fiscal Years

					General revenues	5	_
		Program revenues			Grant and contributions		_
Fiscal	Charges for	Operating grants and	Capital grants and	lukovosk	not restricted to specific	NA:	Total
Year	services	contributions	contributions	Interest	programs	Misc.	revenues
2022	\$ 1,019,692 \$	0 = ) = 1.7,000	<b>–</b> \$	,	\$ 141,144,812	\$ 1,839,891	\$ 175,197,352
2021	200,805	26,454,261	876,184	44,445	129,059,502	746,263	157,381,460
2020	1,716,798	20,127,645	_	140,109	126,423,862	187,980	148,596,394
2019	2,248,258	20,408,639	_	1,284	125,940,236	131,595	148,730,012
2018	2,337,475	19,543,489	_	808	121,671,393	180,324	143,733,489
2017	2,438,211	18,530,500	_	934	120,453,016	263,111	141,685,772
2016	2,406,885	17,326,000	_	681	113,865,906	231,314	133,830,786
2015	2,318,930	16,479,274	_	4,174	113,568,153	240,786	132,611,317
2014	2,537,194	16,091,244	_	4,087	109,960,252	224,400	128,817,177
2013	2,530,375	16,006,571	_	2,568	106,692,704	201,167	125,433,385

Source: Amounts extracted from Exhibit 2 of the financial section of the respective Annual Comprehensive Financial Report.

(Component Unit of James City County, Virginia)

Charges for Services Revenue by Source

Last Ten Fiscal Years

Fiscal	Tuition				Student		
year	and fees	Percentage	<b>Food Sales</b>	Percentage	Activity	Percentage	Total
2022	\$ 242,468	23.8 %	\$ 512,849	50.3 % \$	264,377	25.9 % \$	1,019,694
2021	108,458	54.0	34,721	17.3	57,626	28.7	200,805
2020	310,511	18.1	1,406,287	81.9	_	0.0	1,716,798
2019	418,465	18.6	1,829,793	81.4	_	0.0	2,248,258
2018	505,616	21.6	1,831,859	78.4	_	0.0	2,337,475
2017	565,570	23.2	1,872,641	76.8	_	0.0	2,438,211
2016	588,520	24.5	1,818,365	75.5	_	0.0	2,406,885
2015	586,588	25.3	1,732,342	74.7	_	0.0	2,318,930
2014	750,208	29.6	1,786,986	70.4	_	0.0	2,537,194
2013	659,477	26.1	1,870,898	73.9	_	0.0	2,530,375

Williamsburg - James City County Public Schools' main revenue source is a transfer from James City County, the primary government.

Charges for Services is the primary own source revenue, which consists of tuition, fees and food sales.

Source: Tuition and fess amounts extracted from Exhibit 4 of the financial section of the respective Annual Comprehensive Financial Report.

Source: Food sales amounts extracted from Exhibit 4 for fiscal years 2013-2020 and 2022; Exhibit 22 for fiscal years 2021 of the financial section of the respective Annual Comprehensive Financial Report.

Source: Student activity amounts extracted from Exhibit 22 of the financial section of the respective Annual Comprehensive Financial Report. Fiscal year 2021 is the first year reporting Student Activity Fund as a non-major governmental fund.

(Component Unit of James City County, Virginia)

Direct Tax Rates for James City County and the City of Williamsburg

Last Ten Fiscal Years

# **City of Williamsburg:**

Fiscal		Real	Personal			Retail
year		Estate Tax <sup>1</sup>	Property Tax <sup>1</sup>	Room Tax	Meal Tax	Sales Tax <sup>2</sup>
2022	_\$	0.64	\$ 3.50	5%	5%	1%
2021		0.60	3.50	5%	5%	1%
2020		0.60	3.50	5%	5%	1%
2019		0.60	3.50	5%	5%	1%
2018		0.57	3.50	5%	5%	1%
2017		0.57	3.50	5%	5%	1%
2016		0.57	3.50	5%	5%	1%
2015		0.57	3.50	5%	5%	1%
2014		0.57	3.50	5%	5%	1%
2013		0.57	3.50	5%	5%	1%

<sup>1)</sup> per \$100 assessed value

# **James City County:**

Fiscal		Real	Personal			Retail
year		Estate Tax <sup>1</sup>	Property Tax <sup>1</sup>	<b>Room Tax</b>	Meal Tax	Sales Tax <sup>2</sup>
2022	_\$ -	0.840	\$ 4.00	5%	4%	1%
2021		0.840	4.00	5%	4%	1%
2020		0.840	4.00	5%	4%	1%
2019		0.840	4.00	5%	4%	1%
2018		0.840	4.00	5%	4%	1%
2017		0.840	4.00	5%	4%	1%
2016		0.840	4.00	5%	4%	1%
2015		0.770	4.00	5%	4%	1%
2014		0.770	4.00	5%	4%	1%
2013		0.770	4.00	5%	4%	1%

<sup>1)</sup> per \$100 assessed value

<sup>2)</sup> Collected by the Commonwealth, remitted monthly to City

<sup>2)</sup> Collected by the Commonwealth, remitted monthly to the County

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(Component Unit of James City County, Virginia)

Source of Actual Receipts by Fiscal Year

Last Ten Fiscal Years

Fiscal year	 State sales tax receipts	 State funds	 Federal funds	 Local funds
2022	\$ **	\$ **	\$ **	\$ **
2021	15,800,987	40,614,453	10,500,409	87,680,798
2020	14,459,599	37,382,149	6,026,614	93,041,233
2019	13,286,481	36,357,381	6,419,494	104,601,624
2018	12,201,274	35,265,279	5,540,277	104,515,581
2017	12,649,969	34,124,157	6,314,012	94,041,402
2016	12,302,835	33,811,337	6,034,382	84,211,806
2015	11,796,847	32,882,170	5,585,814	83,196,575
2014	11,002,054	30,745,989	5,707,572	84,935,519
2013	10,635,953	29,317,038	6,027,531	79,033,063

Source: Data extracted from Table 12 of the *Superintendent's Annual Report for Virginia*, published by Virginia Department of Education, Richmond, Virginia.

<sup>\*\*</sup> Fiscal Year 2022 data will not be published by the Virginia Department of Education until January 2023

Table 11

Fiscal year	Other funds	 Total receipts	 Beginning year balance	 Total receipts and balances
2022	\$ **	\$ **	\$ **	\$ **
2021	1,147,174	155,743,821	7,675,526	163,419,347
2020	2,793,269	153,702,864	7,291,887	160,994,751
2019	3,063,216	163,728,196	6,701,307	170,429,503
2018	3,149,350	160,671,761	6,101,373	166,773,134
2017	3,428,761	150,558,301	6,225,569	156,783,870
2016	3,454,505	139,814,865	4,193,191	144,008,056
2015	3,284,881	136,746,287	5,720,343	142,466,630
2014	3,460,415	135,851,549	5,337,008	141,188,557
2013	3,400,446	128,414,031	4,390,128	132,804,159

(Component Unit of James City County, Virginia)

Debt Service and Application of Funds for Education and Other Purposes for the City of Williamsburg and the County of James City – Combined

Last Ten Fiscal Years

Fiscal year 2022	- <sub>\$</sub> -	Debt for education **	- ج -	Debt for all other uses or applications  **	– ہ –	Total debt **	- د -	Debt interest for education
2022	Ą	18,998,221	Ą	8,632,911	۲	27,631,132	Ţ	3,636,215
								•
2020		10,059,260		5,093,804		15,153,064		4,237,108
2019		17,869,740		7,090,724		24,960,464		4,346,054
2018		11,404,940		10,321,264		21,726,204		4,397,976
2017		10,633,800		5,471,002		16,104,802		4,743,674
2016		12,651,180		5,477,607		18,128,787		4,010,866
2015		12,525,890		5,324,952		17,850,842		5,215,363
2014		12,170,600		4,930,716		17,101,316		6,172,777
2013		11,655,185		12,576,881		24,232,066		6,613,640

Source: Exhibit E (2013-2021) from the *Comparative Report of Local Government Revenues and Expenditures,* an annual report prepared by Auditor of Public Accounts, Commonwealth of Virginia, Richmond, Virginia.

<sup>\*\*</sup> Information is not available as the APA does not publish this report until 2023 for Fiscal Year 2022.

Table 12

Fiscal year 2022 \$	Debt interest for all other applications **	Ś	Total debt interest **	- <sub>\$</sub> -	Total debt service for education	- <sub>\$</sub> -	Total debt service **
2021	1,669,672	т.	5,305,887	,	22,634,436	,	32,937,019
2020	1,900,210		6,137,318		14,296,368		21,290,382
2019	2,255,364		6,601,418		22,215,794		31,561,882
2018	1,944,681		6,342,657		15,802,916		28,068,861
2017	2,301,398		7,045,072		15,377,474		23,149,874
2016	2,410,136		6,421,002		16,662,046		24,549,789
2015	2,824,413		8,039,776		17,741,253		25,890,618
2014	2,862,765		9,035,542		18,343,377		26,136,858
2013	3,048,833		9,662,473		18,268,825		33,894,539

(Component Unit of James City County, Virginia)

Capital Leases Debt to Assessed Value of Taxable Property in James City County and Debt per Capita

Last Ten Fiscal Years

Fiscal year	(1) Population	(2) Assessed value		Capital lease payable debt	Ratio of debt to assessed value
2022	**	\$ **	\$ _	**	**
2021	78,254	14,303,580,339		-	0.0000
2020	77,202	13,686,990,111		-	0.0000
2019	76,211	13,407,219,197		-	0.0000
2018	75,776	13,065,070,419		32,299	0.0002
2017	74,795	12,818,125,753		101,542	0.0008
2016	73,767	12,511,337,556		164,243	0.0013
2015	72,682	12,420,621,529		221,020	0.0018
2014	71,254	12,165,747,571		173,571	0.0014
2013	70,376	11,991,913,497		-	0.0000

<sup>(1)</sup> Planning Division, James City County. Population figure is the estimate from the second quarter of the year.

<sup>(2)</sup> From Table 5, James City County Annual Comprehensive Financial Report

<sup>\*\*</sup>Statistics not yet available at time of publishing.

#### **COUNTY OF JAMES CITY, VIRGINIA**

Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita

Last Ten Fiscal Years

						Ratio of	
Fiscal year	(1) Population	(2) Assessed value	(3) (4) Gross bonded debt	(5) Less: Debt service monies available	Net bonded debt	net general obligation debt to assessed value	Net bonded debt per capita
2022	** \$	** \$	** \$	** \$	**	**	**
2021	78,254	14,303,580,339	25,252,504	-	25,252,504	0.18	323
2020	77,202	13,686,990,111	29,479,003	-	29,479,003	0.22	382
2019	76,211	13,407,219,197	33,966,163	-	33,966,163	0.25	446
2018	75,776	13,065,070,419	38,348,323	1,226,463	37,121,860	0.28	490
2017	74,795	12,818,125,753	44,155,482	1,222,024	42,933,458	0.33	574
2016	73,767	12,511,337,556	49,844,842	1,221,521	48,623,321	0.39	659
2015	72,682	12,420,621,529	65,458,589	1,219,616	64,238,973	0.52	884
2014	71,254	12,165,747,571	72,164,244	2,920,369	69,243,875	0.57	972
2013	70,376	11,991,913,497	80,004,294	2,920,538	77,083,756	0.64	1,095

<sup>(1)</sup> Planning Division, James City County. Population figure is the estimate from the second quarter of the year.

<sup>(2)</sup> From Table 5, James City County Annual Comprehensive Financial Report

<sup>(3)</sup> Includes all long-term general obligation bonded debt, Bond Anticipation Notes, and Literary Fund loans

<sup>(4)</sup> Includes General Obligation Debt payable from enterprise revenues

<sup>(5)</sup> Debt service reserve funds held by a trustee

<sup>\*\*</sup>Statistics not yet available at time of publishing.

#### **COUNTY OF JAMES CITY, VIRGINIA**

Ratio of Annual Debt Service Expenditures for General Bonded Debt (1) to Total General Governmental Expenditures

Last Ten Fiscal Years

Fiscal year	(5) Principal	(2) Interest	(4) Total debt service	(3) Total general governmental expenditures	Ratio of debt service to general debt to governmental expenditures
2022 \$	** \$	** \$	** \$	**	**
2021	13,321,271	4,903,249	18,224,520	241,887,289	7.53
2020	14,282,841	5,447,279	19,730,120	243,309,721	8.11
2019	14,343,182	5,848,486	20,191,668	251,898,565	8.02
2018	16,284,125	6,195,080	22,479,205	231,635,241	9.70
2017	16,206,234	6,841,056	23,047,290	231,072,402	9.97
2016	17,122,377	6,188,222	23,310,599	226,845,449	10.28
2015	16,862,695	8,781,971	25,644,666	218,984,810	11.71
2014	16,417,326	8,822,326	25,239,652	211,866,777	11.91
2013	23,473,305	9,522,081	32,995,386	215,304,486	15.32

<sup>(1)</sup> General obligation bonds reported in the enterprise funds and special assessment debt with government commitment have been excluded

<sup>(2)</sup> Excludes bond issuance and other costs

<sup>(3)</sup> Reflects recurring expenditures included in the General Fund, Debt Service Fund, all Special Revenue funds, operating transfers to Capital Projects and the County's percentage of discretely presented Component Unit - Public Schools Operating Fund.

<sup>(4)</sup> The County has no overlapping debt

<sup>(5)</sup> In fiscal year 2013, principal payments increased by \$7,380,000 related to the refinancing of a capital lease.

<sup>\*\*</sup>Statistics not yet available at time of publishing.

# **WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS** (Component Unit of James City County, Virginia)

Local Composite Index

Last Ten Fiscal Years

Fiscal year	James City County	City of Williamsburg
2021	0.5553	0.7459
2019	0.5657	0.7703
2017	0.5641	0.7747
2015	0.5632	0.8000
2013	0.5628	0.8000
2011	0.5668	0.8000
2009	0.5286	0.8000
2007	0.5499	0.8000
2005	0.5988	0.8000
2003	0.6228	0.8000

(Source: Virginia Department of Education)

(Component Unit of James City County, Virginia)

Miscellaneous Statistical Data on Williamsburg-James City County Schools

on School Facilities Owned by School Board as of June 30, 2022

<u>Form of Governance</u>: Fiscally Dependent School System with elected (5 members) and appointed (2 members) School Board

Geographic Area: 176 Square Miles

<u>Population</u> 2020: 93,679 (Most recent statistics: 15,425 in Williamsburg as of 2020; and 78,254 in James City County as

of 2020)

Student Membership (March 2021 ADM): 10,730

	Original construction date	Date(s) of additions/renovations	Building area (in square feet)	Acreage
Secondary schools:				
Berkeley	1966	1989, 1990, 1999, 2010, 2014	114,867	19.30
James Blair	2018	None	109,050	15.00
Toano	1992	2000, 2007, 2013	102,275	34.37
Lois Hornsby	2010	None	145,458	60.42
Jamestown	1997	2012, 2015	199,633	80.01
Lafayette	1973	1990, 1993, 1997, 2013, 2018	213,423	50.00
Warhill	2007	None	247,500	54.50
Elementary schools:				
Clara Byrd Baker	1989	1992, 1999, 2000, 2017	78,840	23.60
Laurel Lane	1966	1987, 1988, 1990, 1998, 2017	95,109	12.63
D. J. Montague	1989	1997, 1999, 2000, 2011	74,500	21.00
Norge	1967	1994, 1995, 1996, 2004, 2007	99,378	20.02
Matthew Whaley	1931	1988, 1997, 1998	67,950	8.47
James River	1993	2002, 2007	89,835	24.19
Stonehouse	2000	2007	90,851	26.00
Matoaka	2007	None	92,133	40.20
J Blaine Blayton	2010	None	93,247	20.12
Operations Center	1992	None	26,000	32.16 Shared site with
0			= 4 60=	
Central Office	1954	1989, 1990, 1996, 1998, 2003, 2010	51,605	James Blair

(Component Unit of James City County, Virginia)

Instructional Personnel Positions Per 1,000 Students in ADM

Ten Fiscal Years

Fiscal year	Number of instructional personnel positions	End-of-year membership	Instructional personnel per 1,000 students
2022	**	**	**
2021	1,250.80	10,761	116.24
2020	1,312.59	11,582	113.33
2019	1,207.05	11,565	104.37
2018	1,217.81	11,537	105.55
2017	1,219.89	11,910	102.43
2016	1,168.02	11,466	101.87
2015	1,140.25	11,246	101.39
2014	1,137.14	11,148	102.00
2013	1,126.04	10,918	103.14

Source: Data extracted from Table 17 of the *Superintendent's Annual Report for Virginia*, published by Virginia Department of Education

<sup>\*\*</sup> Fiscal Year 2022 data will not be published by the Virginia Department of Education until January 2023

(Component Unit of James City County, Virginia)

Changes in Student Membership Throughout School Year

Ten Fiscal Years

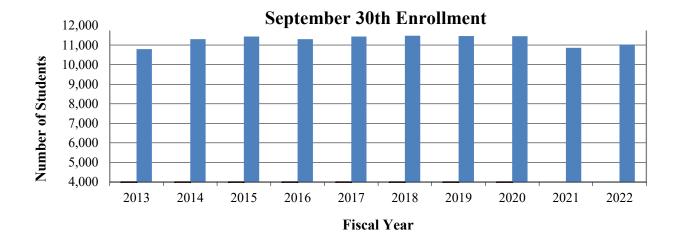
Fiscal year	Membership at September 30	Average daily membership at March 31	End-of-year membership	Percent of change	Annual retention rate
2022	11,018	10,955	11,047	0.26%	100.26%
2021	10,905	10,730	10,712	(1.77%)	98.23%
2020	11,487	11,456	11,492	0.04%	100.04%
2019	11,494	11,427	11,400	(0.82%)	99.18%
2018	11,514	11,421	11,199	(2.74%)	97.26%
2017	11,468	11,470	11,498	0.26%	100.26%
2016	11,303	11,268	11,105	(1.75%)	98.25%
2015	11,116	11,061	11,034	(0.74%)	99.26%
2014	10,998	10,954	10,951	(0.43%)	99.57%
2013	10,748	10,715	10,689	(0.55%)	99.45%

Source: Data extracted from Table 1 of the *Superintendent's Annual Report for Virginia*, published by Virginia Department of Education, Richmond, Virginia

(Component Unit of James City County, Virginia)

Enrollment Trends Last Ten Fiscal Years

		Elementary	Middle	High
Fiscal	September 30 <sup>th</sup>	Grades	Grades	Grades
Year	Enrollment	K thru 5	6 thru 8	9 thru 12
2022	11,018	4,725	2,585	3,708
2021	10,858	4,583	2,555	3,720
2020	11,448	5,019	2,655	3,774
2019	11,461	5,024	2,641	3,796
2018	11,477	5,018	2,640	3,819
2017	11,431	5,028	2,628	3,775
2016	11,303	4,979	2,619	3,705
2015	11,116	4,912	2,567	3,637
2014	10,998	4,903	2,546	3,549
2013	10,795	4,791	2,552	3,452



(Component Unit of James City County, Virginia)

Statistics on Federal Free/Reduced Lunch Program Participation as of September 30, 2021

School	Free lunch	Reduced lunch	Total	September enrollment	Percentage of participants
Clara Byrd Baker	169	25	194	469	41.36%
Clara Byrd Baker Preschool	29	4	33	60	55.00%
Laurel Lane	163	21	184	419	43.91%
Laurel Lane Preschool	27	4	31	59	52.54%
D. J. Montague	171	27	198	507	39.05%
D. J. Montague Preschool	_	_	_	20	0.00%
Norge	220	51	271	569	47.63%
Norge Preschool	34	2	36	79	45.57%
Matthew Whaley	194	12	206	452	45.58%
James River	283	31	314	420	74.76%
Stonehouse	184	18	202	758	26.65%
Matoaka	145	17	162	675	24.00%
J Blaine Blayton	144	29	173	456	37.94%
J Blaine Blayton Preschool	30	2	32	77	41.56%
Berkeley Middle	239	27	266	631	42.16%
James Blair	213	28	241	545	44.22%
Toano	194	27	221	616	35.88%
Hornsby	225	53	278	793	35.06%
Lafayette	401	61	462	1,137	40.63%
Jamestown	277	47	324	1,237	26.19%
Warhill	395	65	460	1,334	34.48%
	3,737	551	4,288	11,313 *	

Source: September 30, 2021 enrollment report and Child Nutrition Services

<sup>\*</sup> Total does not match September 30, 2021 enrollment report due to preschool being included in this table.

(Component Unit of James City County, Virginia)

Food Sales - Meals Served Annually

Last Ten Fiscal Years

	Student								
	Breakfasts		Free and	Free and					
	Served	<b>Lunches Served</b>	Reduced	Reduced					
Fiscal Year	Annually	Annually	Eligbility	Percentages					
2022	663,230	1,030,100	4,156	40.63%					
2021*	544,948	554,832	4,429	26.19%					
2020	180,015	469,317	4,288	34.48%					
2019	260,276	670,208	4,288	37.90%					
2018	257,161	647,931	4,335	36.49%					
2017	254,452	668,100	3,933	33.40%					
2016	252,945	675,938	3,924	33.78%					
2015	235,169	663,867	3,872	34.05%					
2014	229,431	690,284	3,716	32.99%					
2013	240,718	732,939	3,549	32.16%					

Source: Office of Child Nutrition Services

<sup>\* 2021</sup> meals served increased due to COVID and provided take home meals during the summer as well as weekends for all school aged children

(Component Unit of James City County, Virginia)

Food Service Sales Price Breakdown

Last Ten Fiscal Years

Fiscal	Elemen	Elementary		le	Hi	gh	Adult
year	Breakfast	Lunch	Breakfast	Lunch	Breakfast	Lunch	Breakfast/Lunch
2022 \$	1.40	2.75	1.50	2.85	1.60	3.00-3.75	A-La-Carte
2021	1.40	2.75	1.50	2.85	1.60	3.00-3.75	A-La-Carte
2020	1.40	2.75	1.50	2.85	1.60	3.00-3.75	A-La-Carte
2019	1.35	2.70	1.45	2.80	1.55	2.95-3.70	A-La-Carte
2018	1.35	2.70	1.45	2.80	1.55	2.95-3.70	A-La-Carte
2017	1.30	2.60	1.40	2.70	1.50	2.85-3.60	A-La-Carte
2016	1.25	2.50	1.35	2.60	1.45	2.75-3.50	A-La-Carte
2015	1.25	2.40	1.35	2.50	1.45	2.65-3.40	A-La-Carte
2014	1.25	2.30	1.35	2.40	1.45	2.55-3.30	A-La-Carte
2013	1.25	2.20	1.35	2.30	1.45	2.45-3.20	A-La-Carte
2012	1.25	2.15	1.35	2.25	1.45	2.40-3.15	A-La-Carte

Note: These prices are based on the normal cost of the meals and do not include the cost charged to students who qualify for reduced price meals.

Source: Office of Child Nutrition Services

(Component Unit of James City County, Virginia)

Principal Employers in James City County

Current Year and Nine Years Ago

	2021*			2013				
Employer	Employees	Rank	Percentage of total County employment	Employees	Rank	Percentage of total County employment		
Principal Public/Private Employers:								
Williamsburg-James City County								
Public Schools	1000+	1	7.30%	1000+	2	6.82%		
Busch Entertainment (1)	1000+	2	**	1000+	1	**		
Wal-Mart Distribution Center	500-999	3	4.59%	500-999	5	1.80%		
James City County	500-999	4	3.96%	500-999	4	2.08%		
Riverside Regional Medical Center	500-999	5	2.47%					
Eastern State Hospital	500-999	6	2.39%	500-999	3	2.57%		
Anheuser-Busch Inbev	500-999	7	2.10%	500-999	6	1.69%		
Owens & Minor/AVID	500-999	8	1.39%					
Williamsburg Landing	500-999	9	1.25%	250-499	10	0.97%		
Greystone of Lincoln	250-499	10	0.84%					
Jamestown-Yorktown Foundation				250-499	9	1.24%		
Kingsmill Resort & Spa				250-499	8	1.27%		
Avid Medical				500-999	7	1.47%		
Total			26.29%			19.91%		

Source: Economic Development, James City County and Virginia Employment Commission

<sup>\*</sup>Information for 2022 not yet available from James City County at the time of publishing.

<sup>(1)</sup> Busch Entertainment became publicly traded during Fiscal Year 2013, and information is not available.

(Component Unit of James City County, Virginia)

Principal Employers in the City of Williamsburg

Current Year and Nine Years Ago

		2022		2013				
Employer	Employees <sup>1</sup>	Rank	Percentage of total City employment	Employees <sup>1</sup>	Rank	Percentage of total City employment		
College of William & Mary	1,000+	1	27.50%	1,000+	1	22.99%		
Colonial Williamsburg Foundation	1,000+	2	9.16%	1,000+	2	11.38%		
Colonial Williamsburg Company	250 to 499	3	5.19%	1,000+	3	7.62%		
Riverside Doctors' Hospital	250 to 499	4	3.15%					
City of Williamsburg	100 to 249	5	1.96%	250 to 499	6	1.84%		
National Center for State Courts	100 to 249	6	1.37%	100 to 249	9	0.71%		
W-JCC Schools	100 to 249	7	1.23%	250 to 499	4	2.21%		
Walsingham Academy	100 to 249	8	1.04%	100 to 249	8	0.71%		
Harris Teeter Supermarket	100 to 249	9	1.03%					
Envoy of Williamsburg	100 to 249	10	0.98%					
Aramark				250 to 499	5	1.91%		
Red Lobster & The Olive Garden				100 to 249	7	0.71%		
Outback Steakhouse				50 to 99	10	0.35%		

<sup>&</sup>lt;sup>1</sup> Includes part-time and seasonal employees

(Component Unit of James City County, Virginia)

Population and Personal Income for James City County

Last Ten Calendar Years

Calendar		Personal	Per Capita personal	Unemployment
year	Population <sup>1</sup>	income <sup>2</sup>	income <sup>2</sup>	Percentage
2022	** \$	**	**	**
2021	78,254	**	**	**
2020	77,202	6,341,149,000	68,279	10.3%
2019	76,211	5,986,893,000	65,176	2.7%
2018	75,776	5,763,759,000	63,189	2.9%
2017	74,795	5,646,096,000	62,350	3.8%
2016	73,767	5,344,090,000	59,632	4.1%
2015	72,682	5,160,028,000	58,504	4.3%
2014	71,254	4,954,338,000	56,960	4.9%
2013	70,376	4,745,679,000	55,550	5.3%

<sup>(1)</sup> Planning Division, supplemented by data from Virginia Employment Commission

<sup>(2)</sup> Data from the Bureau of Economic Analysis, and has combined data for James City County and the City of Williamsburg

<sup>\*\*</sup>Statistics not yet available at time of publishing.

(Component Unit of James City County, Virginia)

Ratios of Outstanding Debt by Type for James City County and the City of Williamsburg

Last Ten Fiscal Years

# **City of Williamsburg:**

		Governmen	tal Ac	tivities		Business-type Activities				
Fiscal year		General Obligation Bonds		Notes ayable	_	General Obligation Bonds	Total Primary Government		Debt per Capita	Debt as Percentage of Personal Income
2022	- <u>;</u>	15,275,059			s -	2,905,632 \$	18,180,691	\$	1,135	0.3%
2021	Ψ	16,281,320		_	Τ	3,343,471	19,624,791	Τ.	1,272	0.3%
2020		17,243,961		_		3,764,931	21,008,892		1,366	0.3%
2019		18,256,137		_		4,412,553	22,668,690		1,493	0.4%
2018		19,235,458		_		5,033,028	24,268,486		1,598	0.4%
2017		7,118,840		_		5,526,750	12,645,590		821	0.2%
2016		8,193,018		_		6,184,269	14,377,287		932	0.3%
2015		9,241,038		_		6,819,945	16,060,983		1,081	0.3%
2014		10,270,795		_		7,446,884	17,717,679		1,176	0.4%
2013		5,997,390		_		8,051,980	14,049,370		943	0.3%

# **James City County**

			Business-type			
	Governn	nental Activities	Activities	_		
					Net	Debt as
	General			Total	Bonded	Percentage of
Fiscal	Obligation	n Other	Revenue	Primary	Debt per	Personal
year	Bonds	Debt	Bonds	Government	Capita	Income
2022	\$ **	\$ **	\$ -	\$ **	\$ **	**
2021	25,252,50	4 91,774,279	-	117,026,783	323	**
2020	29,479,00	3 103,114,438	-	132,593,441	382	47.82%
2019	33,966,16	3 114,330,773	21,906,388	170,203,324	430	35.17%
2018	38,348,32	3 112,253,125	22,600,295	173,201,743	490	33.28%
2017	44,155,48	2 124,051,034	23,269,202	191,475,718	496	29.49%
2016	49,844,84	2 131,180,008	24,118,109	205,142,959	582	26.05%
2015	65,458,58	9 104,462,833	24,115,000	194,036,422	669	26.59%
2014	72,164,24	4 115,400,528	24,660,000	212,224,772	878	23.34%
2013	80,004,29	4 124,132,854	25,185,000	229,322,148	984	20.69%

<sup>\*\*\*</sup>Statistics not yet available at time of publishing.

(Component Unit of James City County, Virginia)

General Statistical Information on the Transportation Program

Last Ten Fiscal Years

Fiscal year	Number of school buses	Number of mechanics	Total miles driven
2022	160	6	1,902,902
2021	160	6	780,639
2020	160	6	1,748,212
2019	160	6	2,441,057
2018	155	6	2,548,105
2017	155	6	2,548,000
2016	155	6	2,574,194
2015	154	6	2,394,608
2014	154	6	2,438,163
2013	155	6	2,530,583

Source: Statistics maintained in School Division's Transportation Department and used for both internal and external reporting purposes

Fiscal Year 2021 miles driven is down due to COVID-19

WILLIAMSBURG-JAMES CITY COUNTY PUBLIC SCHOOLS (Component Unit of James City County, Virginia) Full-time-Equivalent District Employees by Type Last Ten Fiscal Years

Last Ten Fiscal Years	Full-Time Equivalent Employees as of June 30									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Administration								_319	_4_7	
Superintendent	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Chief Financial Officer	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Comptroller	_	_	_	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Director of Finance	1.00	1.00	1.00	_	_	_	_	_	_	_
Senior Director for Human Resources	1.00	_	_	_	_	_	_	1.00	1.00	1.00
Senior Director of Organizational Development	_	1.00	1.00	1.00	1.00	1.00	1.00	_	_	_
Human Resources Supervisor	_	_	_	_	_	_	_	1.00	1.00	1.00
Human Resources Directors	2.00	2.00	2.00	2.00	2.00	2.00	2.00	_	_	_
Human Resources Coordinators	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Benefits Coordinator	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Human Resources Specialist	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	1.00
Accountant	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Assistant Accountant	_	_	1.00	1.00	_	_	_	_	_	_
Sr. Director of Public Relations & Community										
Engagement	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Clerical	11.50	10.50	12.50	12.50	10.50	10.50	10.00	9.00	9.50	9.50
Total Administration	24.50	23.50	26.50	26.50	23.50	23.50	23.00	21.00	21.50	20.50
Instruction										
Assistant Superintendent	2.00	2.00	2.00	2.00	_	_	_	_	_	_
Deputy Superintendent	_	_	_	_	1.00	1.00	1.00	1.00	1.00	1.00
Senior Director, Student Svcs	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Senior Director for Accountability, Quality & Innovation	_	_	_	_	_	_	_	1.00	1.00	1.00
Senior Director, Curriculum & Instruction	_	_	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Director of Education	1.70	0.70	_	_	_	_	_	_	_	_
Director of Special Programs	_	_	_	_	1.00	1.00	1.00	_	_	_
Supervisor for Accountability & Assessment	_	_	_	_	_	_	_	1.00	1.00	0.50
Curriculum Coordinators	13.40	12.90	12.90	11.40	10.40	10.05	10.05	9.90	6.75	4.75
Secondary Math Coach	1.00	1.00	1.00	_	_	_	_	_	_	_
Literacy Coach	1.00	1.00	_	_	_	_	_	_	_	_
Career Coach	1.00	1.00	_	_	_	_	_	_	_	_
Coordinator for Multicultural Education	_	_	_	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Supervisors for Instruction	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.19	4.30	4.30
Hearing Officer	_	_	_	_	_	_	_	1.00	1.00	1.00
Supervisor, Student Services	1.00	1.00	1.00	1.00	1.00	1.00	1.00	_	_	_
Coordinator, Student Interventions	1.00	1.00	1.00	1.00	1.00	1.00	_	_	_	_
Coordinator, Family Engagement	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Equity Coordinator	1.00	_	_	_	_	_	_	_	_	_
ELL Outreach Specialist	0.50	0.50	_	_	_	_	_	_	_	_
Principals	16.00	16.00	16.00	16.00	16.00	15.00	15.00	15.00	15.00	15.00
Assistant Principals	24.00	23.00	23.00	19.00	19.00	19.00	19.00	19.00	19.00	18.00
Principal for Preschool Instruction	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Guidance Counselors	39.50	35.50	35.00	30.00	28.00	28.00	28.00	28.00	28.00	28.00
Librarians	19.00	19.00	19.00	19.00	18.00	18.00	18.00	18.00	18.00	18.00
Classroom Teachers	686.33	666.33	677.33	677.53	661.53	655.53	641.03	633.03	615.00	608.50
Preschool Teachers	35.00	35.00	35.00	33.00	33.00	33.00	31.00	30.00	30.00	30.00
Preschool Instructional Specialist	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Special Education Teachers	108.00	106.00	105.00	100.00	96.00	92.00	93.00	91.00	91.00	95.00
Coordinator for Special Education	2.00	2.00	_		_				_	
Instructional Specialist for Special Education	4.00	4.00	6.00	6.00	6.00	6.00	5.00	4.00	4.00	4.00
Assistive Technology Specialist	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Behaviour Intervention Specialist	3.00	1.00	1.00	1.00						
Career and Technical Teachers	17.67	17.67	17.67	17.67	17.67	17.67	16.67	16.67	17.50	20.00
Gifted and Talented Teachers	15.00	15.00	15.00	14.50	13.50	13.50	13.00	13.00	13.00	16.00
Coordinator for Adult Education	_	_	_	_	_	_	_	_	_	1.00
Adult Education Teachers	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	3.00	3.00
Athletic Directors	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Athletic Trainers	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	_	
Teacher Assistants	213.96	211.96	217.96	215.96	213.71	211.71	209.71	208.71	208.71	210.71
Social Workers	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Interpreters	4.50	4.50	2.50	2.00	2.00	2.00	2.00	2.00	2.00	3.00
Records Management Specialist	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Clerical	81.00	81.00	81.00	81.00	79.00	78.50	78.50	78.50	78.50	79.00
Total Instruction	1,314.56	1,281.06	1,292.36	1,272.06	1,241.81	1,227.96	1,206.96	1,195.00	1,175.76	1,179.76

(Component Unit of James City County, Virginia) Full-time-Equivalent District Employees by Type

Last Ten Fiscal Years

Last Tell Fiscal Years	Full-Time Equivalent Employees as of June 30									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Attendance and Health Services										
Supervisor, Health Services	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Nurses	18.38	18.38	18.38	18.38	17.38	17.38	17.38	16.38	16.27	16.27
Psychologists	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Occupational Therapists	10.00	10.00	10.00	9.50	9.50	9.50	9.50	9.50	9.50	9.50
Physical Therapists	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Speech Therapists	17.69	17.69	17.69	16.69	16.69	16.69	16.69	16.69	16.69	16.69
Clinic Assistants	_		_	_	_	_	_	_	_	_
Clerical	_	_	_	_	_	_	_	_	_	1.00
Total Attendance & Health Svcs	57.07	57.07	57.07	55.57	54.57	54.57	54.57	53.57	53.46	54.46
Pupil Transportation										
Director of Transportation	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Coordinators	3.00	3.00	3.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Technicians	5.00	5.00	5.00	3.00	3.00	3.00	3.00	3.00	3.00	4.00
Clerical	3.00	3.00	3.00	5.00	5.00	5.00	5.00	4.00	4.00	3.00
Bus Drivers	129.00	129.00	123.66	133.66	133.66	135.91	130.84	130.84	130.40	130.40
Bus Aides	47.00	47.00	46.93	46.93	46.93	47.39	42.59	42.59	37.33	37.33
Mechanics	6.00	6.00	6.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Total Pupil Transportation	194.00	194.00	188.59	198.59	198.59	201.29	191.43	190.43	184.73	184.73
	134.00	134.00	100.33	130.33	130.33	201.23	131.73	130.43	104.73	104.73
Operations and Maintenance	1.00	1.00	1.00	1 00	1.00	1.00	1.00	1.00	1.00	1.00
Senior Director, Operations	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Custodial Services Coordinator	1.00	_	_	_	_	_	_	_	_	_
Energy Manager	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Facilities Coordinator	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Trades	19.00	19.00	19.00	19.00	17.00	17.00	15.00	15.00	15.00	15.00
Security Guards	13.00	11.00	11.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00
Groundsworkers	1.00	1.00	2.00	3.00	3.00	3.00	4.00	4.00	5.00	5.00
Clerical	2.50	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Custodians	89.31	88.31	88.31	88.31	87.31	87.31	87.31	85.81	85.81	84.81
Total Operations & Maintenance	128.81	125.31	126.31	125.31	122.31	122.31	121.31	119.81	120.81	119.81
Technology										
Director, Technology	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Coordinator, Technology	1.00	1.00	1.00	1.00	1.00	1.00	_	_	_	_
Supervisor, Media/Technology	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
ITRT Integration Specialist	13.00	12.00	12.00	12.00	11.00	11.00	12.00	12.00	12.00	12.00
LAN Administrator	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Internetwork Administrator	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Network Specialists	2.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Programmer/Analyst	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Database Administrator	2.00	2.00	2.00	2.00	2.00	2.00	2.00	_	_	_
Computer Repair Technicians	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Communications & Digital Design Specialist	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Technology Teachers	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00	9.00
Technology Support	18.00	16.00	16.00	16.00	14.00	14.00	13.00	15.00	14.00	13.00
Clerical	1.00	1.00	1.00	1.00	2.00	2.00	1.50	1.00	1.00	1.00
Total Technology	55.00	51.00	51.00	51.00	49.00	49.00	47.50	47.00	46.00	45.00
Total Operating Fund	1,773.94	1,731.94	1,741.83	1,729.03	1,689.78	1,678.63	1,644.77	1,626.81	1,602.26	1,604.26
	,		•	,						
Federal Grants*	75.23	43.23	41.93	43.23	43.23	43.58	38.41	37.67	40.96	42.04
State Grants*	8.39	8.39	8.39	8.39	8.39	8.39	10.10	8.86	7.43	8.45
Other Grants*	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	5.86	8.00
State Operated Programs	10.50	10.50	11.50	11.50	11.50	11.50	11.00	11.57	11.50	11.00
Child Nutrition Services Fund	67.63	67.63	67.63	67.13	62.44	62.44	62.44	62.44	62.44	62.44
Total All Funds	1,941.69	1,867.69	1,877.28	1,865.28	1,821.34	1,810.54	1,772.72	1,753.35	1,730.45	1,736.19
				•						

Source: Nonfinancial information from district records.

Note (\*): Positions in the grants may fluctuate due to changes in approved funding levels or modifications to the grant as approved by the granting agency after the budget has been adopted and appropriated.

Schedule of Insurance Program Coverages

For the Year ended June 30, 2022

Insurance Company/Carrier - Virginia Association of Counties (VaCo)

Coverage	Limits	Deductibles
A. Property		\$ 5,000/5,000/25,000
Valuation:		
Buildings Contents - Replacement Cost, unless otherwise r	oted	
Inland Marine & Computers - Functional Replacement cos	t up to	
contract limits if 100% replacement cost values are rep	orted,	
otherwise Actual Cash Value		
Flood (outside 100-year flood plain) and Earthquake up to	contract limits	
Business Interruption/Extra Expense	\$ 8,100,000	
Property in Transit	5,000,000	
Increased Cost of Construction/Ordinance Demolition	20,000,000	
Back-up of Sewers and Drains	10,000,000	
Debris removal	25,000,000	
Pollutant clean-up and removal	500,000	
Utility Services Time Element	5,000,000	
Newly acquired locations (per occurrence up to 120 days)	25,000,000	
Boiler/Equipment Breakdown	50,000,000	
B. General Liability		_
Bodily injury and property damage	2,000,000	
Personal injury and advertising	2,000,000	
Products and completed operations	2,000,000	
Fire legal liability	5,000,000	
Employee benefits liability	2,000,000	
Premise medical payments 5,000 per per	son/10,000 per accident	
Broad form property damage	100,000	
Property in the care, custody, and control	100,000	
C. Automobile Liability (Liability/Comprehensive/Collision)		-/1,000/1,000
Bodily injury and property damage	2,000,000	
Non-owned liability	1,000,000	
Medical payments	5,000	
Automobile physical damage Actual cash value or cost o	•	
Uninsured/underinsured motorists	Statutory	

Table 30

Coverage			Limits	Deductibles
D. School Leaders Liability				\$ 5,000
Wrongful act per occurrence		\$	6,000,000	
Annual contract aggregate			6,000,000	
E. Crime				250
Employee dishonesty, faithful p		500,000		
Broad form monies and securit	500,000			
Money orders, counterfeit, dep	500,000			
F. Cyber Risk				_
Limit of liability (\$5,000,000 Po	ol Aggregate)		500,000	
G. Environmental Liability				25,000
Each incident and aggregate (\$	2,000,000 Pool Aggregate)		1,000,000	
H. Workers' Compensation				_
Coverage A			Statutory	
Coverage B			1,000,000	
Health insurance	Carrier - Commonwealth of N The Local Choice Program	/irginia's		
Dental insurance (stand-alone)	Carrier - Delta Dental of Virgi			

Source: Williamsburg-James City County Public Schools, Finance Department

(Component Unit of James City County, Virginia)

**Operating Statistics** 

Last Ten Fiscal Years

	March				
	Average		Cost		
Fiscal	Daily	Operating	per	Percentage	
year	Membership*	Expenditures*	Pupil	Change	Expenses*
2022	10,955 \$	165,597,784 \$	15,116	9.82% \$	156,520,837
2021	10,730	150,789,352	14,052	3.15%	157,412,818
2020	11,456	146,178,725	12,759	1.34%	151,174,272
2019	11,429	144,246,754	12,621	5.24%	142,915,783
2018	11,421	137,063,358	12,001	1.86%	138,180,335
2017	11,470	134,554,353	11,731	3.26%	140,225,705
2016	11,246	130,300,881	11,586	0.91%	132,425,464
2015	11,061	129,129,762	11,674	5.76%	132,185,615
2014	10,954	122,098,712	11,146	2.44%	126,349,097
2013	10,715	119,187,582	11,123	0.13%	123,064,717
2012	10,602	119,034,045	11,228	0.82%	122,551,197

#### Notes:

Operating expenditures are total expenditures less debt service and capital outlays.

(\*) Operating expenditures and expenses include pre-K expenditures/expenses; March average daily membership does not include pre-K students.

#### Source:

Operating expenditure amounts extracted from Exhibit 4 and Expenses from Exhibit 2 of the respective Annual Comprehensive Financial Report.

Table 31

	Cost			Pupil-	
Fiscal	per	Percentage	Teaching	Teacher	
Year	Pupil	Change	Staff	Ratio	
2022 \$	14,287	-0.57%	686.33	16.0	
2021	14,670	4.13%	666.33	16.1	
2020	13,196	5.78%	677.33	16.9	
2019	12,505	3.43%	677.53	16.9	
2018	12,099	-1.46%	661.53	17.3	
2017	12,225	5.89%	655.53	17.5	
2016	11,775	0.18%	641.03	17.5	
2015	11,951	4.62%	633.03	17.5	
2014	11,535	2.67%	615.00	17.8	
2013	11,485	0.42%	608.50	17.6	
2012	11,559	0.79%	620.84	17.1	

(Component Unit of James City County, Virginia)

Adopted Teacher Salary Schedule

For the Year ended June 30, 2022

	Bachelor's	Master's	Master's	Doctoral
Step	Degree	Degree	Plus 30	Degree
0	\$ 47,080	\$ 48,664	\$ 50,247	\$ 51,830
1	47,242	48,834	50,347	52,015
2	47,347	48,934	50,395	52,100
3	47,551	49,004	50,748	52,244
4	47,788	49,249	51,003	52,616
5	48,027	49,495	51,257	53,142
6	48,460	49,891	51,719	53,679
7	48,896	50,290	52,184	54,210
8	49,140	50,793	52,654	54,752
9	49,661	51,403	53,186	55,300
10	50,162	51,917	53,718	55,852
11	50,665	52,436	54,255	56,411
12	51,171	52,960	54,798	56,975
13	51,683	53,489	55,346	57,545
14	52,200	54,025	55,898	58,120
15	52,721	54,565	56,458	58,702
16	53,249	55,111	57,022	59,288
17	53,782	55,662	57,593	59,881
18	54,319	56,218	58,169	60,480
19	54,889	56,781	58,751	61,085
20	55,438	57,405	59,338	61,879
21	56,269	58,840	60,228	63,303
22	57,676	60,311	61,733	64,885
23	59,119	61,819	63,277	66,507
24	60,597	63,364	64,859	68,170
25	62,111	64,948	66,481	69,873
26	63,664	66,572	68,143	71,621
27	65,256	68,236	69,846	73,412
28	67,148	69,942	71,593	75,246
29	68,853	70,852	72,591	76,225
30		71,772	73,538	77,216
31		73,568	75,303	79,069
32		75,332	77,111	80,966
33		77,215	78,961	82,910
34		78,374	80,146	84,154
35		79,158	81,108	85,164
36		79,950	81,919	86,015
37		81,093	83,065	86,875
38			84,311	87,744
39			85,567	88,622
Number of Teachers:	323	563	107	10
% in each lane:	32.20%	56.13%	10.67%	1.00%

<sup>\*</sup> Positions included on this schedule are teachers, librarians, guidance counselors, social workers, technology integration coaches, math specialists, reading specialists, licensed middle school student advancement coaches and high school graduation coaches, and school improvement specialists.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of the School Board of Williamsburg - James City County Public Schools Williamsburg, Virginia

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties*, *Cities and Towns*, and the *Specifications for Audits of Authorities*, *Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Williamsburg - James City County Public Schools, a component unit of the County of James City, Virginia, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Williamsburg - James City County Public Schools basic financial statements, and have issued our report thereon dated November 29, 2022.

# Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Williamsburg - James City County Public Schools' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Williamsburg - James City County Public Schools' internal control. Accordingly, we do not express an opinion on the effectiveness of the Williamsburg - James City County Public Schools' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Williamsburg - James City County Public Schools' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards & Company, S. L. P.

Newport News, Virginia November 29, 2022

# WILLIAMSBURG - JAMES CITY COUNTY PUBLIC SCHOOLS (Component Unit of James City County, Virginia)

# SUMMARY OF COMPLIANCE MATTERS June 30, 2022

As more fully described in the Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the Williamsburg - James City County Public Schools' compliance with certain provisions of the laws, regulations, contracts, and grants shown below.

#### **STATE COMPLIANCE MATTERS**

# Code of Virginia

- Budget and Appropriation Laws
- Cash and Investments
- Local Retirement Systems
- Uniform Disposition of Unclaimed Property Act
- Conflicts of Interest Act
- Procurement Laws
- Reporting

# **State Agency Requirements**

Education

# WILLIAMSBURG - JAMES CITY COUNTY PUBLIC SCHOOLS (Component Unit of James City County, Virginia)

# SCHEDULE OF FINDINGS AND RESPONSES June 30, 2022

# A. SUMMARY OF AUDITOR'S RESULTS

- 1. The auditor's report expresses an **unmodified opinion** on the financial statements.
- 2. No **significant deficiencies** relating to the audit of the financial statements were reported in the Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. No instances of noncompliance material to the financial statements were disclosed.

# WILLIAMSBURG - JAMES CITY COUNTY PUBLIC SCHOOLS (Component Unit of James City County, Virginia)

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS June 30, 2022

1.	There were no fir	ndings in the	audit report,	dated No	vember 2	23, 2021,	for the	year e	nded Jur	e 30,	2021,
	issued by Brown I	Edwards & Co	ompany, LLP	•							

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