

REGION 2000 SERVICES AUTHORITY

LYNCHBURG, VIRGINIA

FINANCIAL REPORT
YEARS ENDED JUNE 30, 2025 AND 2024

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City of Lynchburg

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Alec Brebner

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Independent Auditors' Report

**To the Honorable Members of
Region 2000 Services Authority
Lynchburg, Virginia**

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the business-type activities of Region 2000 Services Authority, as of and for the years ended June 30, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of Region 2000 Services Authority, as of June 30, 2025 and 2024, and the changes in financial position, and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Region 2000 Services Authority, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Authorities, Boards, and Commissions* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Authorities, Boards, and Commissions*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the statistical information but does not include the basic financial statements and our auditors' report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Emphasis of Matter

As discussed in note 12 to the financial statements, a request to expand landfill capacity has been denied. Because of this, municipal solid waste operations will cease in early 2029.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 14, 2025, on our consideration of Region 2000 Services Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Region 2000 Services Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Region 2000 Services Authority's internal control over financial reporting and compliance.

Robinson, Farmer, Cox Associates

Charlottesville, Virginia
November 14, 2025

Management's Discussion and Analysis

**To the Board of Directors
Region 2000 Services Authority
Lynchburg, Virginia**

As management of the Region 2000 Services Authority, (the "Authority"), we offer readers of our financial statements this narrative and overview and analysis of the financial activities of the Authority for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the financial statements section of this report.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. Since the Authority is engaged only in business-type activities, its basic financial statements are comprised of only two components: 1) enterprise fund financial statements and 2) notes to the financial statements. This report also contains other supplementary information in addition to the basic financials statements themselves.

The enterprise fund financial statements are designed to provide readers with a broad overview of the Authority's finances, in a manner similar to a private-sector business.

The statement of net position presents information on the Authority's assets, deferred outflows, deferred inflows and liabilities. Net position is the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets, reduced by accumulated depreciation and by any outstanding debt, deferred outflows of resources and deferred inflows of resources related to the acquisition, construction or improvement of those assets. Restricted net position represents restricted assets reduced by liabilities and deferred inflows of resources related to those assets.

The statement of revenues, expenses and changes in net position presents information showing how the Authority's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. earned but unused vacation leave).

The basic enterprise fund financial statements can be found on pages 9-12 of this report.

Notes to financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the financial statements. The notes to the financial statements can be found on pages 13-40 of this report.

Other information. In addition to the basic financial statements and accompanying notes, certain required supplementary information concerning the Authority's asset, liabilities and funding of its obligation to provide pension and other post-employment benefits to its employees is located immediately following the notes to financial statements.

Financial Highlights

- The assets and deferred outflows of resources of the Authority exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$9,700,491 (net position). Of this amount, unrestricted net position, which is available to pay for operations, was \$2,143,379.
- The Authority's total net position increased by \$715,161 for the fiscal year ended June 30, 2025.
- The Authority's total long-term obligations decreased by \$1,710,899 during the current fiscal year. Additional analysis of the changes in long-term obligations is provided under the Long-Term Obligation section of the MD&A.

Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of an Authority's financial position. In the case of the Authority, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$9,700,491 at the close of the most recent fiscal year.

A portion of the Authority's net position, \$6,768,962, reflects its net investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The Authority uses these capital assets to provide services to its customers; consequently, these assets are not available for future spending. Although the Authority's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

	Net Position		
	2025	2024	2023
Current and other assets	\$ 22,077,935	\$ 20,870,726	\$ 19,406,863
Capital assets	10,417,390	12,285,315	15,010,713
Total assets	<u>\$ 32,495,325</u>	<u>\$ 33,156,041</u>	<u>\$ 34,417,576</u>
Total deferred outflows of resources	<u>\$ 68,181</u>	<u>\$ 66,065</u>	<u>\$ 76,975</u>
Long-term liabilities outstanding	\$ 22,133,324	\$ 23,844,223	\$ 25,233,178
Other liabilities	464,746	120,652	445,976
Total liabilities	<u>\$ 22,598,070</u>	<u>\$ 23,964,875</u>	<u>\$ 25,679,154</u>
Total deferred inflows of resources	<u>\$ 264,945</u>	<u>\$ 271,901</u>	<u>\$ 227,773</u>
Net position:			
Net investment in capital assets	\$ 6,768,962	\$ 7,285,351	\$ 6,934,584
Restricted-net pension asset	788,150	755,621	795,459
Unrestricted	2,143,379	944,358	857,581
Total net position	<u>\$ 9,700,491</u>	<u>\$ 8,985,330</u>	<u>\$ 8,587,624</u>

Financial Analysis: (Continued)

The table below is a summary of the changes in net position.

	Change in Net Position		
	2025	2024	2023
Revenues:			
Operating revenues	\$ 7,488,361	\$ 7,399,365	\$ 7,460,971
Participating government contribution - City of Lynchburg	-	20,675	44,482
Other revenue	845,733	880,417	542,644
Total revenues	\$ 8,334,094	\$ 8,300,457	\$ 8,048,097
Expenses:			
Other operating expenses	\$ 3,448,258	\$ 2,992,091	\$ 3,115,791
Landfill closure and post-closure expense	1,853,144	1,816,765	1,569,090
Depreciation and amortization expense	2,243,455	2,965,175	2,580,628
Interest expense	74,076	128,720	176,290
Total expenses	\$ 7,618,933	\$ 7,902,751	\$ 7,441,799
Increase (decrease) in net position	\$ 715,161	\$ 397,706	\$ 606,298
Net position—July 1	8,985,330	8,587,624	7,981,326
Net position—June 30	\$ 9,700,491	\$ 8,985,330	\$ 8,587,624

The Authority's net position increased by \$715,161 during the current fiscal year. Total revenues increased by \$33,637 while total expenses decreased by \$283,818 from fiscal year 2024 levels. Total expenses include an increase in landfill closure and post-closure expense in the amount of \$36,379. This expense represents the change in the long-term costs associated with landfill closure and post-closure care liabilities. Annually, these liabilities are updated by the Authority's engineer for purposes of budgeting and reporting to the Virginia Department of Environmental Quality. In fiscal year 2025, the closure liability was updated to reflect the ongoing depletion of the Livestock Road capacity and changes in actual expected costs to close the landfill in the future.

Additional analysis of the changes in revenues are provided under the heading "Review of Operations" below.

Capital Asset and Debt Administration

Capital Assets - The Authority's investment in capital assets as of June 30, 2025 amounts to \$10,417,390 (net of accumulated depreciation). Below is a comparison of the capital asset costs as of June 30, 2025, June 30, 2024 and June 30, 2023.

	2025	2024	2023
Buildings and fixtures	\$ 3,329,305	\$ 3,329,305	\$ 3,329,305
Other site improvements	6,018,942	6,018,942	5,847,433
Landfill site	24,344,423	24,344,423	24,344,423
Equipment and vehicles	7,139,295	6,763,765	6,617,087
Less accumulated depreciation	(30,414,575)	(28,171,120)	(25,299,044)
Construction in progress	\$ -	\$ -	\$ 171,509
Total capital assets, net	\$ 10,417,390	\$ 12,285,315	\$ 15,010,713

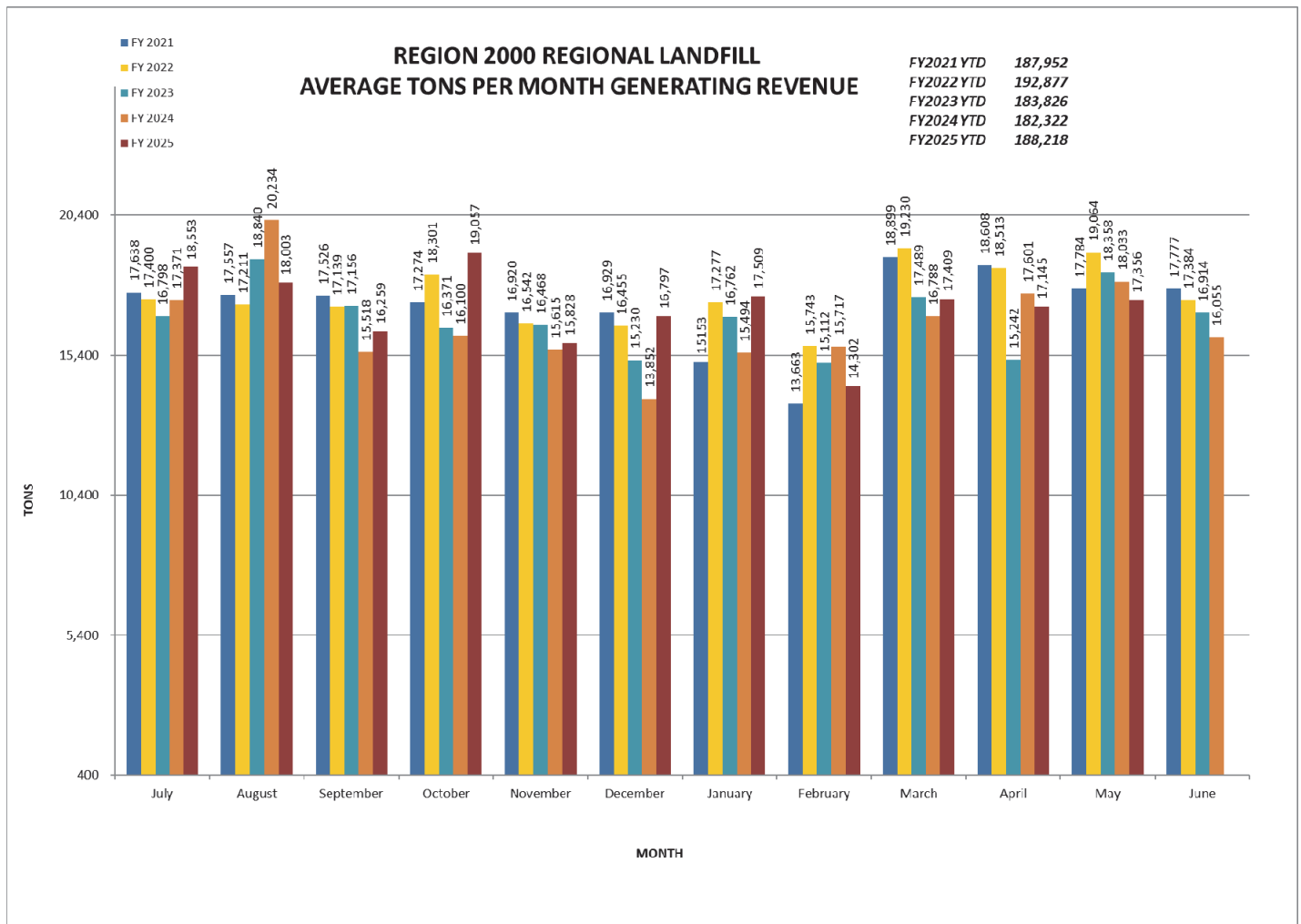
Capital Asset and Debt Administration: (Continued)

Long-Term Obligations - At the end of the fiscal year, the Authority had \$22,133,324 in total long-term obligations in comparison to \$23,844,223 reported in the prior year, a net decrease of \$1,710,899. Long-term obligations are composed of various types of obligations including revenue bonds, landfill closure and post-closure care liability, compensated absences and other postemployment benefit liabilities.

Review of Operations

The Region 2000 Services Authority operates one of the largest publicly operated regional landfills in the Commonwealth, disposing of over 200,000 tons of municipal solid waste annually for Appomattox, Campbell, and Nelson Counties and the City of Lynchburg. The Authority’s staffing levels have remained fairly constant over its 17 years of operations with 18 full-time staff at the active facility on Livestock Road near Rustburg, Virginia.

The Concord Turnpike Regional Landfill is closed, and the closure cap is complete. This facility has entered its thirty-year post-closure monitoring period. The Lynchburg Residential Convenience Center located at this site continues to operate for City residents. Waste from the Convenience Center is transported to the Livestock Road Facility. Region 2000 Services Authority turned over operations of the convenience center to the City of Lynchburg in 2025.



Landfill Gas

The Landfill gas collection system includes 23 vertical landfill gas wells and a 2500 cfm total capacity landfill gas compressor and flare sized for full development of the landfill.

Reimbursable Expenses

The Authority continues to provide numerous services to its member jurisdictions for which that jurisdiction reimburses the Authority including environmental monitoring and compliance services, labor, and equipment use.

Future Planning

The Livestock Road landfill is expected to reach capacity in early 2029, at which time the facility will cease accepting solid waste from the region. The Authority will begin the final closure process according to its Solid Waste Permit #610 from Virginia's Department of Environmental Quality.

Requests for Information

This financial report is designed to provide a general overview of the Authority's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Executive Director, 828 Main Street – 12th Floor, Lynchburg, Virginia 24504.

Financial Statements

Statement of Net Position

At June 30, 2025 and with comparative totals at June 30, 2024

	At June 30,	
	2025	2024
ASSETS		
Current assets:		
Cash and cash equivalents	\$ 3,020,033	\$ 10,735,036
Cash and cash equivalents - closure/post-closure reserve accounts	15,916,873	5,431,563
Accounts receivable	710,153	699,109
Due from participating government	659,064	664,422
Prepaid expenses	60,090	3,939
 Total current assets	 \$ 20,366,213	 \$ 17,534,069
Noncurrent assets:		
Restricted Assets:		
Restricted cash and cash equivalents:		
Unspent bond proceeds	\$ 811,845	\$ 773,191
Cash held with trustee for debt service	111,727	1,807,845
Net pension asset (Note 7)	788,150	755,621
 Total restricted assets	 \$ 1,711,722	 \$ 3,336,657
Capital assets (Note 4):		
Buildings and fixtures	\$ 3,329,305	\$ 3,329,305
Landfill site	24,344,423	24,344,423
Equipment and vehicles	7,139,295	6,763,765
Other site improvements	6,018,942	6,018,942
Accumulated depreciation	(30,414,575)	(28,171,120)
 Net capital assets	 \$ 10,417,390	 \$ 12,285,315
 Total noncurrent assets	 \$ 12,129,112	 \$ 15,621,972
 Total assets	 \$ 32,495,325	 \$ 33,156,041
DEFERRED OUTFLOWS OF RESOURCES		
Pension related items	\$ 50,753	\$ 45,207
OPEB related items	17,428	20,858
 Total deferred outflows of resources	 \$ 68,181	 \$ 66,065

The accompanying notes to financial statements are an integral part of this statement.

Statement of Net Position

At June 30, 2025 and with comparative totals at June 30, 2024 (Continued)

	At June 30,	
	2025	2024
LIABILITIES		
Current liabilities:		
Accounts payable	\$ 441,124	\$ 80,074
Compensated absences (Note 6)	71,797	76,835
Total current liabilities	\$ 512,921	\$ 156,909
Current liabilities payable from restricted assets:		
Revenue bonds - current portion (Note 6)	\$ 1,122,000	\$ 3,009,000
Accrued interest	23,622	40,578
Total current liabilities payable from restricted assets	\$ 1,145,622	\$ 3,049,578
Noncurrent liabilities:		
Accrued landfill closure and post-closure costs (Note 8)	\$ 15,916,873	\$ 5,431,563
Accrued landfill closure and post-closure costs - unfunded portion	1,264,496	10,433,969
Net pension obligation		
Net OPEB liabilities (Note 10)	308,158	320,856
Revenue bonds - net of current portion (Note 6)	3,450,000	4,572,000
Total noncurrent liabilities	\$ 20,939,527	\$ 20,758,388
Total liabilities	\$ 22,598,070	\$ 23,964,875
DEFERRED INFLOWS OF RESOURCES		
Pension related items	\$ 88,860	\$ 74,241
OPEB related items	176,085	197,660
Total deferred inflows of resources	\$ 264,945	\$ 271,901
NET POSITION		
Net investment in capital assets	\$ 6,768,962	\$ 7,285,351
Restricted - net pension asset	788,150	755,621
Unrestricted (deficit)	2,143,379	944,358
Total net position	\$ 9,700,491	\$ 8,985,330

The accompanying notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenses and Changes in Net Position

Year Ended June 30, 2025 and with comparative totals for the year ended June 30, 2024

	Year Ended June 30,	
	2025	2024
Operating revenues:		
Tipping fees	\$ 7,400,474	\$ 7,264,930
Recycling revenues	8,864	8,706
Penalties and interest	40,470	62,742
Other revenue	38,553	62,987
Total operating revenues	\$ 7,488,361	\$ 7,399,365
Operating expenses:		
Personnel costs	\$ 1,347,506	\$ 1,309,071
Contractual, legal and professional	516,861	321,736
Other operating costs	1,583,891	1,361,284
Landfill closure and post-closure expense	1,853,144	1,816,765
Depreciation	2,243,455	2,965,175
Total operating expenses	\$ 7,544,857	\$ 7,774,031
Operating income (loss)	\$ (56,496)	\$ (374,666)
Nonoperating revenues (expenses):		
Interest income	\$ 831,765	\$ 857,611
Participating government contribution - City of Lynchburg	-	20,675
Gain (loss) on disposal of assets	-	22,806
Other nonoperating revenues (expenses)	13,968	-
Interest expense	(74,076)	(128,720)
Total nonoperating revenues (expenses)	\$ 771,657	\$ 772,372
Change in net position	\$ 715,161	\$ 397,706
Net position, beginning of year	8,985,330	8,587,624
Net position, end of year	\$ 9,700,491	\$ 8,985,330

The accompanying notes to financial statements are an integral part of this statement.

Statement of Cash Flows

Year Ended June 30, 2025 and with comparative totals for the year ended June 30, 2024

	Year Ended June 30,	
	2025	2024
Cash from operating activities:		
Receipts from customers and users	\$ 7,491,285	\$ 7,521,251
Payments to suppliers and other vendors	(2,333,160)	(1,830,009)
Payments to and on behalf of employees	(1,406,843)	(1,337,607)
Net cash provided by (used for) operating activities	<u>\$ 3,751,282</u>	<u>\$ 4,353,635</u>
Cash from noncapital financing activities:		
Participating government contribution for closure and post-closure costs	\$ 5,358	\$ 36,450
Net cash provided by (used for) noncapital financing activities	<u>\$ 5,358</u>	<u>\$ 36,450</u>
Cash from capital and related financing activities:		
Purchase of capital assets	\$ (375,530)	\$ (521,216)
Proceeds from the disposal of assets	-	22,806
Principal payments on bonds	(3,009,000)	(2,955,500)
Interest payments	(91,032)	(145,368)
Net cash provided by (used for) capital and related financing activities	<u>\$ (3,475,562)</u>	<u>\$ (3,599,278)</u>
Cash from investing activities:		
Interest income	\$ 831,765	\$ 857,611
Net cash provided by (used for) investing activities	<u>\$ 831,765</u>	<u>\$ 857,611</u>
Increase (decrease) in cash and cash equivalents	\$ 1,112,843	\$ 1,648,418
Cash and cash equivalents at beginning of year (including \$2,581,036 and \$2,741,810, respectively reported in restricted accounts)	<u>18,747,635</u>	<u>17,099,217</u>
Cash and cash equivalents at end of year (including \$923,572 and \$2,581,036 respectively reported in restricted accounts)	<u>\$ 19,860,478</u>	<u>\$ 18,747,635</u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:		
Operating income (loss)	\$ (56,496)	\$ (374,666)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:		
Depreciation	2,243,455	2,965,175
Miscellaneous expense	13,968	-
Changes in operating assets and liabilities and deferred inflows/outflows:		
(Increase) decrease in accounts receivable	(11,044)	121,886
(Increase) decrease in prepaid expenses	(56,151)	7,056
(Increase) decrease in net pension asset	(32,529)	39,838
(Increase) decrease in deferred outflows - pension related items	(5,546)	4,428
(Increase) decrease in deferred outflows - OPEB related items	3,430	6,482
Increase (decrease) in compensated absences	(5,038)	15,424
Increase (decrease) in net OPEB liabilities	(12,698)	(138,836)
Increase (decrease) in deferred inflows - OPEB related items	(21,575)	116,641
Increase (decrease) in deferred inflows - net pension asset related	14,619	(72,513)
Increase (decrease) in accounts payable - operating	361,050	(27,237)
Increase (decrease) in accrued landfill costs	1,315,837	1,689,957
Net cash provided by (used for) operating activities	<u>\$ 3,751,282</u>	<u>\$ 4,353,635</u>
Noncash investing, capital and financing activities:		
(Increase) decrease in accounts/retainage payable for capital activities	<u>\$ -</u>	<u>\$ 281,439</u>

The accompanying notes to financial statements are an integral part of this statement.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024

NOTE 1—FORMATION OF THE REGION 2000 SERVICES AUTHORITY:

The Region 2000 Services Authority is a jointly governed organization formed by the Cities of Lynchburg and Bedford and the Counties of Campbell, Nelson and Appomattox pursuant to the Virginia Water and Waste Authorities Act (Code of Virginia, 1950 as amended). The Authority was formed to own and operate landfill(s) as a regional entity to accept municipal solid waste generated within each of the participating jurisdictions and outside of the jurisdictions (by approval of the Authority). The regional entity accepts waste and refuse disposal, as such terms are defined in the Virginia Solid Waste Management Regulations, currently 9 VAC 20-80, et seq., including facilities for recycling, waste reduction and disposal alternatives with the ultimate goal of acquiring, financing, constructing, and/or operating and maintaining regional solid waste disposal areas, systems and facilities, all pursuant to the provisions of the Act.

Financial Reporting Entity

The Authority's governing body is comprised of four members appointed by each of the participating governments, City of Lynchburg and the Counties of Campbell, Nelson and Appomattox. Therefore, none of the participating governments appoint a voting majority of board members.

The Authority is perpetual. No participating government has rights to its resources or surpluses, nor is any participant specifically liable for the Authority's debts or deficits. However, the Authority's governing body may distribute excess revenue by voting majority in accordance with the *Member Use Agreement* dated June 20, 2008. The Authority also has the ability to finance its capital projects through user charges or the sale of revenue bonds.

Based on the above representations, the Region 2000 Services Authority has been determined to be a jointly governed organization of the City of Lynchburg and the Counties of Campbell, Nelson, and Appomattox. The Authority is not a component unit of any of the participating governments.

For purposes of reporting entity disclosure, it should be noted that a separate entity, the Central Virginia Planning District Commission, provides administrative support services; however, each entity is operationally and legally independent.

NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

A. Basic Financial Statements

The Management's Discussion and Analysis (MD&A) section provides an analysis of the Authority's overall financial position and results of operations.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements

As of June 30, 2025 and 2024 (Continued)

NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

A. Basic Financial Statements (Continued)

Since the Authority is only engaged in business-type activities, it is required to present only the financial statements and required supplementary information required for enterprise funds. For the Authority, the basic financial statements consist of:

- Enterprise fund financial statements
 - Statement of Net Position
 - Statement of Revenues, Expenses, and Changes in Net Position
 - Statement of Cash Flows
 - Notes to Financial Statements

B. Basis of Accounting

The Region 2000 Services Authority operates as an enterprise fund and its accounts are maintained on the accrual basis of accounting. Under this method, revenues are recognized when earned, and expenses are recorded as liabilities when incurred, without regard to receipt or payment of cash. The Authority accrues revenue for services rendered but not yet billed at the end of the fiscal year.

The Authority distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Authority's principal ongoing operations. The principal operating revenues of the Authority are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

C. Cash and Cash Equivalents

The Authority's cash and cash equivalents consist of cash on hand, demand deposits, all certificates of deposit and short-term investments with original maturities of three months or less from the date of acquisition.

D. Restricted Assets

The Authority reports restricted cash related to debt service and bond issuances. The accounts are reported separately on the statement of net position.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

E. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the financial statements. Capital assets are defined by the Authority as assets with an initial individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The Authority purchased the initial landfill cells and the landfill site from the City of Lynchburg and purchased an additional landfill site from the County of Campbell in fiscal year 2012. The landfill sites were valued by a consulting engineer. The engineer also estimated the accrued landfill closure and related expenses. The remaining land area of the landfill sites are reported at their value as a landfill site. The landfill sites will be depreciated over the remaining useful lives.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, equipment, and infrastructure are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Fixtures	15
Other Site Improvements	15
Equipment and Vehicles	5 to 15
Landfill Site	15

Depreciation of landfill cell development and site costs is recorded based on remaining units of capacity. Total depreciation for the years ended June 30, 2025 and 2024 was \$2,243,455 and \$2,965,175, respectively.

F. Accounts Receivable

Accounts receivable are stated at book value utilizing the direct write-off method for uncollectible accounts. Therefore, no allowance for uncollectible amounts is recognized.

G. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements

As of June 30, 2025 and 2024 (Continued)

NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

H. Closure and Post-Closure Obligations

The Authority records all estimated closure costs for existing cells as a liability. Upon final closure of the landfill site, the Authority is then responsible, under current Federal regulations, for maintaining the closed site for the following thirty years.

I. Net Position

The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

J. Net Position Flow Assumption

Sometimes the Authority will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Authority's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

K. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Authority has one type of item that qualifies for reporting in this category. It is comprised of certain items related to pension and OPEB. For more detailed information on this item, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Authority has one type of item that qualifies for reporting in this category. Certain items related to pension and OPEB are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements

As of June 30, 2025 and 2024 (Continued)

NOTE 2—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (CONTINUED)

L. Pensions

For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Authority's Retirement Plan and the additions to/deductions from the Authority's Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

M. Other Postemployment Benefits (OPEB)

Group Life Insurance

For purposes of measuring the net GLI OPEB Plan liability, deferred outflows of resources and deferred inflows of resources related to the GLI OPEB, and GLI OPEB expense, information about the fiduciary net position of the VRS GLI OPEB Plan and the additions to/deductions from the VRS GLI OPEB's fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

N. Investments

Investments that have a remaining maturity at time of purchase of one year or less, nonparticipating interest-earning investment contracts (nonnegotiable certificates of deposit) and external investment pools are measured at amortized cost. All other investments are reported at fair value.

NOTE 3—DEPOSITS AND INVESTMENTS:

Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

The Authority has no formal deposit and investment policy.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements

As of June 30, 2025 and 2024 (Continued)

NOTE 3—DEPOSITS AND INVESTMENTS: (CONTINUED)

Investments

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements, and the State Treasurer’s Local Government Investment Pool (LGIP).

Authority's Rated Debt Investments' Values	
Rated Debt Investments	Fair Quality Ratings
	AAAm
Local Government Investment Pool	\$ 17,687,979
U.S. Treasury Obligation Money Market Fund	811,845
Total	<u>\$ 18,499,824</u>

Interest Rate Risk

Investment Maturities (in years)		
	Value	Less Than 1 Year
Local Government Investment Pool	\$ 17,687,979	\$ 17,687,979
	<u>\$ 17,687,979</u>	<u>\$ 17,687,979</u>

External Investment Pool

The value of the positions in the external investment pool (Local Government Investment Pool) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participants.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 3—DEPOSITS AND INVESTMENTS: (CONTINUED)

Fair Value Measures

Fair value for investments is determined as the exchange price that would be received for an asset or paid to transfer a liability (an exit price) in the principal or most advantageous market for the asset or liability in an orderly transaction between market participants at the measurement date. The three-level fair value hierarchy prioritizes the inputs used to measure fair value. This hierarchy requires entities to maximize the use of observable inputs and minimize the use of unobservable inputs. The three levels of inputs used to measure fair value are as follows:

- Level 1 — Quoted prices (unadjusted) in active markets for identical assets or liabilities.
- Level 2 — Significant observable inputs other than quoted prices included in Level 1, such as quoted prices for similar assets and liabilities in active markets; quoted prices for identical or similar assets and liabilities in markets that are not active; or other inputs that are observable or can be corroborated by observable market data.
- Level 3 — Significant unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the assets or liabilities. This includes certain pricing models, discounted cash flow methodologies and similar techniques that use significant unobservable inputs.

The Authority has the following fair value measurements as of June 30, 2025:

Fair Value Measurements at Reporting Date Using				
	Total June 30, 2024	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
U.S. Treasury Obligation Money Market Fund	\$ 811,845	\$ 811,845	\$ -	\$ -
Total by fair value level	<u>\$ 811,845</u>	<u>\$ 811,845</u>	<u>\$ -</u>	<u>\$ -</u>

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 4—CAPITAL ASSETS:

A summary of changes in capital assets for the year ended June 30, 2025 follows:

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025
Capital assets being depreciated				
Buildings and fixtures	\$ 3,329,305	\$ -	\$ -	\$ 3,329,305
Accumulated depreciation	(3,329,300)	-	-	(3,329,300)
Other site improvements	6,018,942	-	-	6,018,942
Accumulated depreciation	(5,068,318)	(181,658)	-	(5,249,976)
Landfill site	24,344,423	-	-	24,344,423
Accumulated depreciation	(14,160,494)	(1,599,150)	-	(15,759,644)
Equipment and vehicles	6,763,765	375,530	-	7,139,295
Accumulated depreciation	(5,613,008)	(462,647)	-	(6,075,655)
Total capital assets being depreciated, net	<u>\$ 12,285,315</u>	<u>\$ (1,867,925)</u>	<u>\$ -</u>	<u>\$ 10,417,390</u>
Capital assets, net	<u>\$ 12,285,315</u>	<u>\$ (1,867,925)</u>	<u>\$ -</u>	<u>\$ 10,417,390</u>

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 4—CAPITAL ASSETS: (CONTINUED)

A summary of changes in capital assets for the year ended June 30, 2024 follows:

	<u>Balance July 1, 2023</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance June 30, 2024</u>
Capital assets not being depreciated:				
Construction in progress	\$ 171,509	\$ -	\$ 171,509	\$ -
Total capital assets not being depreciated	<u>\$ 171,509</u>	<u>\$ -</u>	<u>\$ 171,509</u>	<u>\$ -</u>
Other Capital Assets:				
Buildings and fixtures	\$ 3,329,305	\$ -	\$ -	\$ 3,329,305
Accumulated depreciation	(3,028,849)	(300,451)	-	(3,329,300)
Other site improvements	5,847,433	171,509	-	6,018,942
Accumulated depreciation	(4,715,022)	(353,296)	-	(5,068,318)
Landfill site	24,344,423	-	-	24,344,423
Accumulated depreciation	(12,413,097)	(1,747,397)	-	(14,160,494)
Equipment and vehicles	6,617,087	239,777	93,099	6,763,765
Accumulated depreciation	(5,142,076)	(564,031)	(93,099)	(5,613,008)
Other capital assets, net	<u>\$ 14,839,204</u>	<u>\$ (2,553,889)</u>	<u>\$ -</u>	<u>\$ 12,285,315</u>
Capital assets, net	<u>\$ 15,010,713</u>	<u>\$ (2,553,889)</u>	<u>\$ 171,509</u>	<u>\$ 12,285,315</u>

NOTE 5—COMPENSATED ABSENCES:

Authority regular employees earn vacation leave each month at a scheduled rate from eight hours to twelve hours per month in accordance with years of service and sick leave at the rate of eight hours per month. Vacation leave can be accrued up to a maximum of 240 hours and sick leave can be accrued up to a maximum of 1,200 hours. Employees covered as VRS Hybrid employees can accrue a maximum of 80 hours sick leave. Sick leave is paid to the employee at a rate of \$20 per day. Accumulated unpaid vacation and sick leave amounts are accrued when incurred. At June 30, 2025 and 2024, the liability for accrued vacation and sick leave was \$71,797 and \$76,835, respectively.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 6—LONG-TERM OBLIGATIONS:

The following is a summary of long-term obligation transactions for the year ended June 30, 2025:

	Balance			Balance	
	July 1,	Issuances/	Retirements/	June 30,	Due Within
	2024	Additions	Reductions	2025	One Year
Landfill closure/post-closure	\$ 15,865,532	\$ 1,315,837	\$ -	\$ 17,181,369	\$ -
Revenue bonds:					
Direct borrowings and direct placements	7,581,000	-	3,009,000	4,572,000	1,122,000
Net OPEB liability - group life insurance	49,290	23,353	29,826	42,817	-
Net OPEB liability - health insurance	271,566	19,106	25,331	265,341	-
Compensated absences*	76,835	-	5,038	71,797	71,797
Totals	\$ 23,844,223	\$ 1,358,296	\$ 3,069,195	\$ 22,133,324	\$ 1,193,797

*The change in the compensated absences liability is presented as a net change.

The following is a summary of long-term obligation transactions for the year ended June 30, 2024:

	Balance			Balance	
	July 1,	Issuances/	Retirements/	June 30,	Due Within
	2023	Additions	Reductions	2024	One Year
Landfill closure/post-closure	\$ 14,175,575	\$ 1,689,957	\$ -	\$ 15,865,532	\$ -
Revenue bonds:					
Direct borrowings and direct placements	10,536,500	-	2,955,500	7,581,000	3,009,000
Net OPEB liability - group life insurance	51,531	28,156	30,397	49,290	-
Net OPEB liability - health insurance	408,161	24,181	160,776	271,566	-
Compensated absences*	61,411	15,424	-	76,835	76,835
Totals	\$ 25,233,178	\$ 1,757,718	\$ 3,146,673	\$ 23,844,223	\$ 3,085,835

*The change in the compensated absences liability is presented as a net change.

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending	Direct Borrowings and	
	Direct Placements	
	Revenue Bonds	
June 30,	Principal	Interest
2026	\$ 1,122,000	\$ 56,693
2027	1,136,000	42,780
2028	1,150,000	28,694
2029	1,164,000	14,434
Total	\$ 4,572,000	\$ 142,601

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 6—LONG-TERM OBLIGATIONS: (CONTINUED)

Details of long-term obligations:

	<u>Total Amount</u>	<u>Amount Due Within One Year</u>
Direct Borrowings and Direct Placements - Revenue Bonds:		
\$6,775,000 Revenue Bonds Series 2021 dated December 15, 2021 with principal payable annually starting February 1, 2024 in installments ranging from \$1,095,000 to \$1,164,000 and interest payable semi-annually at 1.24% ranging from \$14,434 to \$94,745, maturing February 1, 2029.	\$ <u>4,572,000</u>	<u>1,122,000</u>
Total revenue bonds	\$ <u>4,572,000</u>	\$ <u>1,122,000</u>
Compensated absences	\$ <u>71,797</u>	\$ <u>71,797</u>
Net OPEB liability - health insurance	\$ <u>265,341</u>	\$ <u>-</u>
Net OPEB liability - group life insurance	\$ <u>42,817</u>	\$ <u>-</u>
Landfill closure and post-closure costs	\$ <u>17,181,369</u>	\$ <u>-</u>
Total long-term debt obligations	\$ <u><u>22,133,324</u></u>	\$ <u><u>1,193,797</u></u>

NOTE 7—PENSION PLAN:

All full-time, salaried permanent employees of the Authority are automatically covered by a VRS Retirement Plan upon employment, through the Central Virginia Planning District Commission. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. However, several entities participate in the VRS plan through Central Virginia Planning District Commission and the participating entities report their proportionate information on the basis of a cost-sharing plan. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements

As of June 30, 2025 and 2024 (Continued)

NOTE 7—PENSION PLAN: (CONTINUED)

Benefit Structures

The System administers three different benefit structures for covered employees – Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 – April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 7—PENSION PLAN: (CONTINUED)

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Authority's contractually required employer contribution rates for the years ended June 30, 2025 and 2024 were 0.19% and 1.31%, respectively, of covered employee compensation. The rates are based on actuarially determined rates from actuarial valuations as of June 30, 2023 and 2021, respectively.

The rates, when combined with employee contributions, are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Authority were \$1,917 and \$12,676 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$ \$6,476 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$7,997 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$1,008,698 for the year ended June 30, 2025.

Net Pension Asset

At June 30, 2025 and 2024, the Authority reported an asset of \$788,150 and \$755,621, respectively, for its proportionate share of the net pension asset. The Authority's net pension asset was measured as of June 30, 2024. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The Authority's proportionate share was calculated using contributions paid to the plan during the year ended June 30, 2025 as a basis for allocation. At June 30, 2024 and 2023, the Authority's proportionate shares were 60.52% and 59.22%, respectively.

Actuarial Assumptions – General Employees

The total pension liability for General Employees in the Authority's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% – 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 7—PENSION PLAN: (CONTINUED)

Actuarial Assumptions – General Employees: (Continued)

Mortality rates:

All Others (Non 10 Largest) – Non-Hazardous Duty: 15% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) – Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements

As of June 30, 2025 and 2024 (Continued)

NOTE 7—PENSION PLAN: (CONTINUED)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
	Expected arithmetic nominal return**		7.07%

* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

** On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 7—PENSION PLAN: (CONTINUED)

Discount Rate: (Continued)

contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate was 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. From July 1, 2024 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Authority’s Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the Authority’s proportionate share of the net pension liability (asset) using the discount rate of 6.75%, as well as what the Authority’s net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

Authority's Proportionate Share of the Commission's Net Pension Liability (Asset)	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
June 30, 2025	\$ (575,684)	\$ (788,150)	\$ (1,162,963)
June 30, 2024	\$ (472,411)	\$ (755,621)	\$ (1,033,536)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2025, the Authority recognized pension expense of (\$20,587). Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. At June 30, 2025, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 48,836	\$ -
Change in assumptions		
Net difference between projected and actual earnings on pension plan investments	-	88,860
Employer contributions subsequent to the measurement date	1,917	-
Total	\$ 50,753	\$ 88,860

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 7—PENSION PLAN: (CONTINUED)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions: (Continued)

For the year ended June 30, 2024, the Authority recognized pension expense of (\$30,713). At June 30, 2024, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 31,628	\$ 30,939
Change in assumptions	903	-
Net difference between projected and actual earnings on pension plan investments	-	43,302
Employer contributions subsequent to the measurement date	<u>12,676</u>	<u>-</u>
Total	<u>\$ 45,207</u>	<u>\$ 74,241</u>

\$1,917 reported as deferred outflows of resources related to pensions resulting from the Authority’s contributions subsequent to the measurement date will be recognized as a reduction/addition of the Net Pension Liability/Asset in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2026	\$ (32,218)
2027	30,034
2028	(18,209)
2029	(19,631)
2030	-
Thereafter	-

\$12,676 reported as deferred outflows of resources related to pensions resulting from the Authority’s contributions subsequent to the measurement date will be recognized as a reduction (increase) of the Net Pensions Liability/Asset in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2025	\$ (36,138)
2026	(50,590)
2027	43,624
2028	1,394
2029	-
Thereafter	-

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 7—PENSION PLAN: (CONTINUED)

Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

NOTE 8—CLOSURE AND POST-CLOSURE CARE COSTS:

State and federal laws and regulations require the Authority to place a final cover on the landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure costs will be paid as closure occurs and post-closure care costs will be paid only near or after the date that the landfill stops accepting waste, the Authority reports a portion of these closure and post-closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

The Authority purchased the “Concord” landfill site from the City of Lynchburg in fiscal year 2009. As part of the purchase agreement the Authority assumed the landfill closure and post-closure liability and received cash reserves equal to the liability less current costs paid. The amount recorded as post-closure care costs was \$2,868,052 at June 30, 2025. The post-closure care costs for the Concord site are based on the use of 100% of the landfill capacity at June 30, 2025. The Authority will recognize any remaining costs of closure and post-closure care and post-closure monitoring as the closure is completed.

During fiscal year 2012, the Authority purchased the “Livestock Road” site from the County of Campbell whereby assuming all related closure and post-closure liabilities. These amounts are based on what it would cost to perform all closure and post-closure care in 2025. The amounts recorded as accrued landfill closure and post-closure care costs were \$8,376,093 and \$5,937,224, respectively, at June 30, 2025. The total closure and post-closure care costs reported in the amount of \$14,313,317 for the Livestock Road site is based on the use of the open and permitted landfill capacity at June 30, 2025 of 97% of Phase III, 93% of Phase IV, and 45% of Phase V. The Authority will recognize any remaining costs of closure and post-closure care and post-closure monitoring as the closure is completed.

Total closure and post-closure liability for the Authority at June 30, 2025 was \$8,376,093 and \$5,937,224, respectively. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The Authority is required by state and federal laws and regulations to meet certain financial assurance requirements. On behalf of the Authority the participating localities will demonstrate financial assurance requirements for closure, post-closure care, and corrective action costs through the submission of a Local Government Financial Test to the Virginia Department of Environmental Quality in accordance with section 9VAC-20-70 of the Virginia Administrative Code. The Authority has designated cash in the amount of \$15,916,873 at June 30, 2025 to meet future closure and post-closure care costs.

NOTE 9—RISK MANAGEMENT:

The Authority is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority is a member of VACORP, a public entity risk pool currently operating as a common risk management and insurance program for member governments. The Authority pays an annual premium to the pool for its liability, property and its share of workers compensation coverage.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS:

HEALTH INSURANCE

Plan Description

In addition to the pension benefits described in Note 7, the Authority administers a single-employer defined benefit healthcare plan. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the Authority’s pension plans. The plan does not issue a publicly available financial report. Similar to all other payroll items, benefits and functions, the Authority employees are under the auspice of the Central Virginia Planning District Commission.

Benefits Provided

Participants in the Region 2000 Services Authority OPEB plan must meet the eligibility requirements for retirement of the Virginia Retirement System to be eligible for benefits upon retirement. Participants must also retire directly from active service and meet one of the following criteria to be eligible:

- Participants Hired by the Authority before July 1, 2006:** Attain the age of 50 with at least 10 years of consecutive service with the Authority.
- Participants Hired by the Authority on or after July 1, 2006, but before April 17, 2009:** Attain the age of 50 with at least 20 years of consecutive service with the Authority.
- Participants Hired by the Authority on or after April 17, 2009:** Not eligible to continue medical coverage into retirement.

Plan Membership

At June 30, 2025 (measurement date), the following employees were covered by the benefit terms (includes Region 2000 Services Authority and Central Virginia Planning District Commission employees):

Total active employees with coverage	<u>5</u>
Total	<u><u>5</u></u>

Contributions

The Authority does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the Authority. The amount paid by the Authority for OPEB as the benefits came due during the year ended June 30, 2025 was \$4,669.

Total OPEB Liability

The Authority’s total OPEB liability was measured as of June 30, 2025. The total OPEB liability was determined by an actuarial valuation as of January 1, 2024.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

HEALTH INSURANCE: (CONTINUED)

Actuarial Assumptions

The total OPEB liability in the January 1, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50% per year as of June 30, 2024; 2.50% per year as of June 30, 2025
Salary Increases	Graded scale
Discount Rate	3.93% as of June 30, 2024; 5.20% as of June 30, 2025

Discount Rate

The discount rate used to determine the liabilities under GASB 75 is based on an index rate for 20-year tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher. This rate was 5.20% as of June 30, 2025 and 3.93% as of June 30, 2024.

Changes in Total OPEB Liability

		<u>Total OPEB Liability</u>
Balances at June 30, 2024	\$	271,566
Changes for the year:		
Service cost		8,202
Interest		10,904
Effect of assumption changes or inputs		(20,662)
Benefit payments		(4,669)
Net changes		<u>(6,225)</u>
Balances at June 30, 2025	\$	<u><u>265,341</u></u>
		<u>Total OPEB Liability</u>
Balances at June 30, 2023	\$	408,161
Changes for the year:		
Service cost		8,994
Interest		15,187
Effect of economic/demographic gains or losses		(158,050)
Effect of assumption changes or inputs		(590)
Benefit payments		(2,136)
Net changes		<u>(136,595)</u>
Balances at June 30, 2024	\$	<u><u>271,566</u></u>

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

HEALTH INSURANCE: (CONTINUED)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the Authority, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.20%) or one percentage point higher (6.20%) than the current discount rate:

		Rate		
		1% Decrease (4.20%)	Current Discount (5.20%)	1% Increase (6.20%)
June 30, 2025	\$	280,486	265,341	250,437

		Rate		
		1% Decrease (2.93%)	Current Discount (3.93%)	1% Increase (4.93%)
June 30, 2024	\$	286,910	271,566	256,120

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the Authority, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

		Healthcare Cost		
		1% Decrease in Trend Rate	Current Trend Rate	1% Increase in Trend Rate
June 30, 2025	\$	240,738	265,341	292,655
June 30, 2024	\$	245,897	271,566	300,089

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2025, the Authority recognized OPEB expense in the amount of (\$20,352). At June 30, 2025, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 128,476
Changes of assumptions	5,669	28,383
Total	\$ 5,669	\$ 156,859

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

HEALTH INSURANCE: (CONTINUED)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2024, the Authority recognized OPEB expense in the amount of (\$11,358). At June 30, 2024, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 162,246
Changes of assumptions	8,955	16,694
Total	<u>\$ 8,955</u>	<u>\$ 178,940</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

Year Ended June 30	
2026	\$ (39,461)
2027	(39,132)
2028	(30,348)
2029	(28,162)
2030	(14,087)
Thereafter	-
Year Ended June 30	
2025	\$ (35,702)
2026	(35,705)
2027	(35,376)
2028	(26,592)
2029	(24,406)
Thereafter	(12,204)

Additional disclosures on changes in total OPEB liability and related ratios can be found in the required supplementary information following the notes to the financial statements.

GROUP LIFE INSURANCE

Plan Description

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

GROUP LIFE INSURANCE: (CONTINUED)

Plan Description: (Continued)

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

Benefit Amounts

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.

Contributions

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% x 60%) and the employer component was 0.47% (1.18% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025, was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Plan from the entity were \$4,741 and \$5,178 for the years ended June 30, 2025 and June 30, 2024, respectively.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

GROUP LIFE INSURANCE: (CONTINUED)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

At June 30, 2025, the entity reported a liability of \$42,817 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer’s proportion of the Net GLI OPEB Liability was based on the covered employer’s actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer’s proportion was 0.00384% as compared to 0.00411% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of (\$2,312). Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 6,754	\$ 1,044
Net difference between projected and actual earnings on GLI OPEB program investments	-	3,609
Change in assumptions	244	2,122
Changes in proportionate share	20	12,451
Employer contributions subsequent to the measurement date	<u>4,741</u>	<u>-</u>
Total	<u>\$ 11,759</u>	<u>\$ 19,226</u>

\$4,741 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer’s contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (5,938)
2027	(3,030)
2028	(2,098)
2029	(1,151)
2030	9
Thereafter	-

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

GROUP LIFE INSURANCE: (CONTINUED)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB: (Continued)

At June 30, 2024, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 4,923	\$ 1,496
Net difference between projected and actual earnings on GLI OPEB program investments	-	1,981
Change in assumptions	1,054	3,415
Changes in proportionate share	748	11,828
Employer contributions subsequent to the measurement date	5,178	-
Total	<u>\$ 11,903</u>	<u>\$ 18,720</u>

\$5,178 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2025	\$ (2,868)
2026	(5,266)
2027	(2,173)
2028	(1,324)
2029	(364)
Thereafter	-

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

GROUP LIFE INSURANCE: (CONTINUED)

Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups as noted below. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates – Non-Largest Ten Locality Employers – General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

Post-Disablement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

GROUP LIFE INSURANCE: (CONTINUED)

Actuarial Assumptions: (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

NET GLI OPEB Liability

The net OPEB liability (NOL) for the GLI Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

		GLI OPEB Plan
Total GLI OPEB Liability	\$	4,196,055
Plan Fiduciary Net Position		3,080,133
GLI Net OPEB Liability (Asset)	\$	<u>1,115,922</u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		73.41%

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

GROUP LIFE INSURANCE: (CONTINUED)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
	Expected arithmetic nominal return**		7.07%

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which is roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

GROUP LIFE INSURANCE: (CONTINUED)

Discount Rate: (Continued)

rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

Sensitivity of the Employer’s Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer’s proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

Authority's Proportionate Share of the Commission's GLI OPEB Liability (Asset)	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
June 30, 2025	\$ 66,587	\$ 42,817	\$ 23,615
June 30, 2024	\$ 73,063	\$ 49,290	\$ 30,070

GLI Plan Fiduciary Net Position

Detailed information about the GLI Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <https://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Aggregate OPEB Information

<u>Year ended June 30, 2025</u>	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>	<u>Net OPEB Liability</u>	<u>OPEB Expense</u>
VRS GLI Plan (Note 10)	\$ 11,759	\$ 19,226	\$ 42,817	\$ (2,312)
Authority's Stand-Alone Plan (Note 10)	5,669	156,859	265,341	(20,352)
Totals	<u>\$ 17,428</u>	<u>\$ 176,085</u>	<u>\$ 308,158</u>	<u>\$ (22,664)</u>

REGION 2000 SERVICES AUTHORITY

Notes to Financial Statements
As of June 30, 2025 and 2024 (Continued)

NOTE 10—OTHER POSTEMPLOYMENT BENEFITS: (CONTINUED)

Aggregate OPEB Information: (Continued)

<u>Year ended June 30, 2024</u>	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>	<u>Net OPEB Liability</u>	<u>OPEB Expense</u>
VRS GLI Plan (Note 10)	\$ 11,903	\$ 18,720	\$ 49,290	\$ 11
Authority's Stand-Alone Plan (Note 10)	8,955	178,940	271,566	(11,358)
Totals	<u>\$ 20,858</u>	<u>\$ 197,660</u>	<u>\$ 320,856</u>	<u>\$ (11,347)</u>

NOTE 11—UPCOMING PRONOUNCEMENTS:

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital asset note disclosures by major class of underlying asset. It also requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Implementation Guide No. 2025-1, *Implementation Guidance Update–2025*, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

NOTE 12—END OF SOLID WASTE COLLECTION:

On January 7, 2025, a rezoning request to add necessary capacity to continue landfill operations was denied by the Campbell County Board of Supervisors. This will effectively end municipal solid waste collection by the Region 2000 Services Authority by early 2029. This decision was made concurrent to an ongoing legal matter between the Authority and Campbell County over excess revenues under the Member Use Agreement, whereby management and the Authority's legal counsel believes the probability of an unfavorable outcome to be remote.

Required Supplementary Information

Schedule of Authority's Proportionate Share of the Net Pension Asset
For the Measurement Dates of June 30, 2015 through June 30, 2024

Measurement Date	Authority's Proportion of the Net Pension Asset (NPA)	Authority's Proportionate Share of the NPA (a)	Authority's Covered Payroll (b)	Authority's Proportionate Share of the NPA as a Percentage of Covered Payroll (a)/(b)	Plan Fiduciary Net Position as a Percentage of Total Pension Liability (Asset)
2024	60.52% \$	788,150 \$	964,025	81.76%	134.05%
2023	59.22%	755,621	917,221	82.38%	136.03%
2022	56.09%	795,459	931,013	85.44%	140.97%
2021	56.09%	860,677	929,273	92.62%	146.22%
2020	56.09%	456,125	965,472	47.24%	129.29%
2019	51.86%	572,727	942,065	60.79%	141.39%
2018	51.86%	552,463	909,920	60.72%	145.61%
2017	51.86%	496,106	877,040	56.57%	146.06%
2016	57.30%	357,770	944,388	37.88%	131.99%
2015	57.30%	395,219	961,770	41.09%	141.90%

Schedule of Employer Contributions - Pension Plan
 Years Ended June 30, 2016 through June 30, 2025

Fiscal Year	Contractually Required Contribution*	Contributions in Relation to Contractually Required Contribution*	Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll
2025	\$ 1,917	\$ 1,917	\$ -	\$ 1,008,698	0.19%
2024	12,676	12,676	-	964,025	1.31%
2023	24,581	24,581	-	917,221	2.68%
2022	34,384	34,384	-	931,013	3.69%
2021	33,847	33,847	-	929,273	3.64%
2020	42,049	42,049	-	965,472	4.36%
2019	43,217	43,217	-	942,065	4.59%
2018	59,053	59,053	-	909,920	6.49%
2017	56,591	56,591	-	877,040	6.45%
2016	70,434	70,434	-	944,388	7.46%

* Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

Notes to Required Supplementary Information - Pension Plan
 Year Ended June 30, 2025

Changes of benefit terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) – Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of Changes in Total OPEB Liability and Related Ratios - Health Insurance
 Years Ended June 30, 2018 through June 30, 2025

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>
Total OPEB liability								
Service cost	\$ 15,407	\$ 14,931	\$ 15,483	\$ 19,129	\$ 18,289	\$ 14,789	\$ 8,994	\$ 8,202
Interest	11,864	13,676	13,718	9,252	9,620	13,623	15,187	10,904
Changes in assumptions	(11,097)	11,228	6,261	1,395	(32,345)	11,700	(590)	(20,662)
Changes in Economic/Demographic								
Gains or Losses	-	-	(10,168)	-	(49,617)	-	(158,050)	-
Benefit payments	(1,066)	(1,556)	(2,045)	(2,484)	(1,922)	(4,013)	(2,136)	(4,669)
Net change in total OPEB liability	\$ 15,108	\$ 38,279	\$ 23,249	\$ 27,292	\$ (55,975)	\$ 36,099	\$ (136,595)	\$ (6,225)
Total OPEB liability - beginning	324,109	339,217	377,496	400,745	428,037	372,062	408,161	271,566
Total OPEB liability - ending	\$ 339,217	\$ 377,496	\$ 400,745	\$ 428,037	\$ 372,062	\$ 408,161	\$ 271,566	\$ 265,341
Covered-employee payroll	\$ 697,782	\$ 725,314	\$ 704,359	\$ 709,247	\$ 803,233	\$ 797,770	\$ 424,903	\$ 421,587
Authority's total OPEB liability (asset) as a percentage of covered-employee payroll	48.61%	52.05%	56.90%	60.35%	46.32%	51.16%	63.91%	62.94%

This schedule is intended to show information for 10 years. Fiscal year 2018 is the first year for this presentation, no other data is available. Additional years will be included as they become available.

Notes to Required Supplementary Information - OPEB - Health Insurance
 Year Ended June 30, 2025

Valuation Date: January 1, 2024
 Measurement Date: June 30, 2025

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry Age Normal cost method
Discount Rate	5.20% as of June 30, 2025
Inflation	2.50% per year as of June 30, 2024
Healthcare Trend Rate	6.20% - 3.90% over 50 years
Salary Increase Rates	Salary increase rates of 3.50% - 5.35% including inflation
Demographic Assumptions	Assumed 90% of future retirees under normal retirement will elect to continue medical coverage and 60% under normal retirement that will also elect to cover their spouse. Assumed 30% of participants retiring due to disability before normal retirement eligibility will elect coverage and include their spouse.

Schedule of Authority's Share of Net OPEB Liability - Group life insurance (GLI) Plan
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date	Employer's Proportion of the Net GLI OPEB Liability (Asset)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (a)	Employer's Covered Payroll (b)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (a)/(b)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability
2024	0.00384%	\$ 42,817	\$ 964,025	4.44%	73.41%
2023	0.00411%	49,290	917,221	5.37%	69.30%
2022	0.00426%	51,531	931,013	5.53%	67.21%
2021	0.00449%	52,373	929,273	5.64%	67.45%
2020	0.00508%	84,712	965,472	8.77%	52.64%
2019	0.00520%	78,229	942,065	8.30%	52.00%
2018	0.00518%	72,604	909,920	7.98%	51.22%
2017	0.00454%	63,269	877,040	7.21%	48.86%

This schedule is intended to show information for 10 years. However, information prior to the 2017 valuation is not available. Additional years will be included as they become available.

Schedule of Employer Contributions - Group life insurance (GLI) Plan
 Years Ended June 30, 2017 through June 30, 2025

<u>Date</u>	<u>Contractually Required Contribution</u>	<u>Contributions in Relation to Contractually Required Contribution</u>	<u>Contribution Deficiency (Excess)</u>	<u>Employer's Covered Payroll</u>	<u>Contributions as a % of Covered Payroll</u>
2025	\$ 4,741	\$ 4,741	-	\$ 1,008,698	0.47%
2024	5,178	5,178	-	964,025	0.54%
2023	5,055	5,055	-	917,221	0.55%
2022	5,027	5,027	-	931,013	0.54%
2021	5,018	5,018	-	929,273	0.54%
2020	4,953	4,953	-	965,472	0.52%
2019	4,868	4,868	-	942,065	0.52%
2018	4,768	4,768	-	909,920	0.52%
2017	4,595	4,595	-	877,040	0.52%

This schedule is intended to show information for 10 years. However, information prior to the 2017 valuation is not available. Additional years will be included as they become available.

Notes to Required Supplementary Information - Group life insurance (GLI) Plan
 Year Ended June 30, 2025

Changes of benefit terms – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Statistical Information

Net Position by Component
Last Ten Fiscal Years

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Net investment in capital assets	\$ 6,768,962	\$ 7,285,351	\$ 6,934,584	\$ 6,819,840	\$ 6,064,664
Restricted - net pension asset	788,150	755,621	795,459	860,677	456,125
Unrestricted (deficit)	<u>2,143,379</u>	<u>957,518</u>	<u>857,581</u>	<u>300,809</u>	<u>(742,627)</u>
Total net position	<u>\$ 9,700,491</u>	<u>\$ 8,998,490</u>	<u>\$ 8,587,624</u>	<u>\$ 7,981,326</u>	<u>\$ 5,778,162</u>

- (1) In fiscal year 2015, the Authority implemented GASB Statement 68.
- (2) In fiscal year 2018, the Authority implemented GASB Statement 75.
- (3) In fiscal year 2020, the Authority changed the presentation of the restricted net position to include the net pension asset.

Net Position by Component
Last Ten Fiscal Years

	<u>2020 (3)</u>	<u>2019</u>	<u>2018 (2)</u>	<u>2017</u>	<u>2016</u>
Net investment in capital assets	\$ 6,083,409	\$ 5,586,018	\$ 4,798,038	\$ 4,030,792	\$ 5,707,701
Restricted - net pension asset	572,727	-	-	-	-
Unrestricted (deficit)	<u>1,949,157</u>	<u>1,174,008</u>	<u>63,948</u>	<u>275,481</u>	<u>(1,371,462)</u>
Total net position	<u>\$ 8,605,293</u>	<u>\$ 6,760,026</u>	<u>\$ 4,861,986</u>	<u>\$ 4,306,273</u>	<u>\$ 4,336,239</u>

- (1) In fiscal year 2015, the Authority implemented GASB Statement 68.
- (2) In fiscal year 2018, the Authority implemented GASB Statement 75.
- (3) In fiscal year 2020, the Authority changed the presentation of the restricted net position to include the net pension asset.

Changes in Net Position
Last Ten Fiscal Years

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Operating revenues:					
Tipping fees	\$ 7,400,474	\$ 7,264,930	\$ 7,335,877	\$ 7,574,992	\$ 7,475,452
Recycling revenues	8,864	8,706	4,706	3,144	3,805
Penalties and interest	40,470	62,742	55,208	29,031	29,029
Other revenue	38,553	62,987	65,180	52,542	50,801
Total operating revenues	<u>\$ 7,488,361</u>	<u>\$ 7,399,365</u>	<u>\$ 7,460,971</u>	<u>\$ 7,659,709</u>	<u>\$ 7,559,087</u>
Return of excess revenues to participating localities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Total operating revenue (net of reimbursement)	<u>\$ 7,488,361</u>	<u>\$ 7,399,365</u>	<u>\$ 7,460,971</u>	<u>\$ 7,659,709</u>	<u>\$ 7,559,087</u>
Operating expenses:					
Personnel costs	\$ 1,347,506	\$ 1,309,071	\$ 1,257,615	\$ 1,243,271	\$ 1,363,219
Contractual, legal and professional	516,861	321,736	404,143	359,626	440,737
Other operating costs	1,583,891	1,361,284	1,454,035	1,228,113	1,308,370
Landfill closure and post-closure expense	1,853,144	1,816,765	1,569,090	352,945	4,564,679
Depreciation	2,243,455	2,965,175	2,580,628	1,968,466	2,103,602
Total operating expenses	<u>\$ 7,544,857</u>	<u>\$ 7,774,031</u>	<u>\$ 7,265,511</u>	<u>\$ 5,152,421</u>	<u>\$ 9,780,607</u>
Operating income (loss)	<u>\$ (56,496)</u>	<u>\$ (374,666)</u>	<u>\$ 195,460</u>	<u>\$ 2,507,288</u>	<u>\$ (2,221,520)</u>
Nonoperating revenues (expenses):					
Interest earned	\$ 831,765	\$ 857,611	\$ 542,644	\$ 37,666	\$ 12,587
Participating governments contributions	-	20,675	44,482	28,819	7,518
Gain (loss) on sale of assets	-	22,806	-	(94,066)	183,500
Other nonoperating revenues (expenses)	13,968	-	-	-	-
Interest expense	(74,076)	(128,720)	(176,290)	(276,543)	(236,489)
Total nonoperating revenues (expenses)	<u>\$ 771,657</u>	<u>\$ 772,372</u>	<u>\$ 410,836</u>	<u>\$ (304,124)</u>	<u>\$ (32,884)</u>
Change in net position	<u>\$ 715,161</u>	<u>\$ 397,706</u>	<u>\$ 606,296</u>	<u>\$ 2,203,164</u>	<u>\$ (2,254,404)</u>

Changes in Net Position
Last Ten Fiscal Years

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Operating revenues:					
Tipping fees	\$ 6,877,971	\$ 7,187,563	\$ 7,009,684	\$ 6,699,464	\$ 7,049,449
Recycling revenues	1,302	1,975	28,849	55,682	54,003
Penalties and interest	23,729	27,774	14,618	18,483	9,014
Other revenue	51,375	46,975	50,301	48,508	50,777
Total operating revenues	<u>\$ 6,954,377</u>	<u>\$ 7,264,287</u>	<u>\$ 7,103,452</u>	<u>\$ 6,822,137</u>	<u>\$ 7,163,243</u>
Return of excess revenues to participating localities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (1,207,540)</u>	<u>\$ (953,793)</u>	<u>\$ (1,159,630)</u>
Total operating revenue (net of reimbursement)	<u>\$ 6,954,377</u>	<u>\$ 7,264,287</u>	<u>\$ 5,895,912</u>	<u>\$ 5,868,344</u>	<u>\$ 6,003,613</u>
Operating expenses:					
Personnel costs	\$ 1,321,648	\$ 1,312,278	\$ 1,247,360	\$ 1,247,160	\$ 1,189,343
Contractual, legal and professional	454,194	404,826	373,761	411,900	402,665
Other operating costs	1,148,338	1,135,894	1,157,028	1,331,923	1,606,437
Landfill closure and post-closure expense	745,288	759,720	685,189	1,529,617	877,011
Depreciation	1,904,961	1,786,634	1,561,758	1,730,949	1,681,567
Total operating expenses	<u>\$ 5,574,429</u>	<u>\$ 5,399,352</u>	<u>\$ 5,025,096</u>	<u>\$ 6,251,549</u>	<u>\$ 5,757,023</u>
Operating income (loss)	<u>\$ 1,379,948</u>	<u>\$ 1,864,935</u>	<u>\$ 870,816</u>	<u>\$ (383,205)</u>	<u>\$ 246,590</u>
Nonoperating revenues (expenses):					
Interest earned	\$ 143,808	\$ 212,036	\$ 122,600	\$ 50,159	\$ 13,171
Participating governments contributions	10,651	16,710	13,077	726,508	34,341
Gain (loss) on sale of assets	18,600	133,600	607	8,961	152,100
Other nonoperating revenues (expenses)	-	-	-	(10,274)	5,000
Interest expense	(280,467)	(329,241)	(376,441)	(422,115)	(465,276)
Total nonoperating revenues (expenses)	<u>\$ (107,408)</u>	<u>\$ 33,105</u>	<u>\$ (240,157)</u>	<u>\$ 353,239</u>	<u>\$ (260,664)</u>
Change in net position	<u>\$ 1,272,540</u>	<u>\$ 1,898,040</u>	<u>\$ 630,659</u>	<u>\$ (29,966)</u>	<u>\$ (14,074)</u>

Revenues by Source (Operating Revenues)
Last Ten Fiscal Years

<u>Fiscal Year</u>	<u>Tipping Fees</u>	<u>Recycling</u>	<u>Penalties and Interest</u>	<u>Other</u>	<u>Total</u>
2015	\$ 7,162,811	\$ 55,161	\$ 5,559	\$ 37,298	\$ 7,260,829
2016	7,049,449	54,003	9,014	50,777	7,163,243
2017	6,699,464	55,682	18,483	48,508	6,822,137
2018	7,009,684	28,849	14,618	50,301	7,103,452
2019	7,187,563	1,975	27,774	46,975	7,264,287
2020	6,877,971	1,302	23,729	51,375	6,954,377
2021	7,475,452	3,805	29,029	50,801	7,559,087
2022	7,574,992	3,144	29,031	52,542	7,659,709
2023	7,335,877	4,706	55,208	65,180	7,460,971
2024	7,264,930	8,706	62,742	62,987	7,399,365
2025	7,400,474	8,864	40,470	38,553	7,488,361

Expenses by Type
Last Ten Fiscal Years

<u>Fiscal Year</u>	<u>Personnel Costs</u>	<u>Contractual Legal and Professional</u>	<u>Other Operating Costs</u>	<u>Closure and Post-Closure</u>	<u>Depreciation</u>	<u>Total</u>
2016	\$ 1,189,343	\$ 402,665	\$ 1,606,437	\$ 877,011	1,681,567	5,757,023
2017	1,247,160	411,900	1,331,923	1,529,617	1,730,949	6,251,549
2018	1,247,360	373,761	1,157,028	685,189	1,561,758	5,025,096
2019	1,312,278	404,826	1,135,894	759,720	1,786,634	5,399,352
2020	1,321,648	454,194	1,148,338	745,288	1,904,961	5,574,429
2021	1,363,219	440,737	1,308,370	4,564,679	2,103,602	9,780,607
2022	1,243,271	359,626	1,228,113	352,945	1,968,466	5,152,421
2023	1,257,615	404,143	1,454,035	1,569,090	2,580,628	7,265,511
2024	1,309,071	321,736	1,361,284	1,816,765	2,965,175	7,774,031
2025	1,347,506	516,861	1,583,891	1,853,144	2,243,455	7,544,857

Outstanding Liabilities by Type
Last Ten Fiscal Years

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Revenue bonds	\$ 4,572,000	\$ 7,581,000	\$ 10,536,500	\$ 12,357,000	\$ 7,363,000
Net/total OPEB obligation/liability	308,158	320,856	459,692	424,435	512,749
Compensated absences	71,797	76,835	61,411	72,572	82,517
Landfill closure and postclosure care costs	<u>17,181,369</u>	<u>15,865,532</u>	<u>14,175,575</u>	<u>12,796,663</u>	<u>12,606,513</u>
Total outstanding obligation	<u>\$ 22,133,324</u>	<u>\$ 23,844,223</u>	<u>\$ 25,233,178</u>	<u>\$ 25,650,670</u>	<u>\$ 20,564,779</u>

Outstanding Liabilities by Type
Last Ten Fiscal Years

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Revenue bonds	\$ 9,008,000	\$ 10,653,000	\$ 12,250,000	\$ 13,800,000	\$ 15,305,000
Net/total OPEB obligation/liability	478,974	450,100	402,486	329,028	290,140
Compensated absences	89,901	75,074	74,405	82,539	97,479
Landfill closure and postclosure care costs	<u>8,224,008</u>	<u>8,908,516</u>	<u>10,857,610</u>	<u>10,379,015</u>	<u>9,190,104</u>
Total outstanding obligation	<u>\$ 17,800,883</u>	<u>\$ 20,086,690</u>	<u>\$ 23,584,501</u>	<u>\$ 24,590,582</u>	<u>\$ 24,882,723</u>

Compliance



**Independent Auditors' Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards***

**To the Honorable Members of
Region 2000 Services Authority
Lynchburg, Virginia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the business-type activities of Region 2000 Services Authority as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Region 2000 Services Authority's basic financial statements and have issued our report thereon dated November 14, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Region 2000 Services Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Region 2000 Services Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of Region 2000 Services Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Region 2000 Services Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Robinson, Farmer, Cox Associates

Charlottesville, Virginia
November 14, 2025