# COUNTY OF ESSEX, VIRGINIA



# ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2020

# COUNTY OF ESSEX, VIRGINIA

ANNUAL FINANCIAL REPORT

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#### COUNTY OF ESSEX, VIRGINIA

#### **BOARD OF SUPERVISORS**

John C. Magruder., Chairperson Sidney N. Johnson, Vice Chairperson

Edwin E. (Bud) Smith Jr. Robert L. Akers, Jr. Ronnie G. Gill

#### SCHOOL BOARD

Denise Hammond, Chairperson Leah Segar, Vice Chairperson

Garlyn Bundy Raymond Whitaker Michael Wind

#### DEPARTMENT OF SOCIAL SERVICES BOARD

Wright Andrews, Chairperson Ella Harris Jonson, Vice Chairperson

Sidney N. Johnson Mary Alice Parrish Passagaluppi Cherlanda Sidney-Ross

#### **OTHER OFFICIALS**

Judge of the Circuit Court	Charles S. Sharp
Clerk of the Circuit Court	G.J. Ashworth
Judge of the General District Court	John S. Martin
Judge of the Juvenile and Domestic Relations Court	William L. Lewis
Commonwealth's Attorney	Vincent S. Donoghue
Commissioner of the Revenue	T.M. Blackwell
Treasurer	B. A. Davis
Sheriff	Walter Holmes
Superintendent of Schools	Dr. Harry R. Thomas III
Director of Social Services	Rodney Gordon
County Administrator	Michael Lombardo
County Attorney	Daniel M. Siegel

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#### **INDEPENDENT AUDITORS' REPORT**

Honorable Members of the Board of Supervisors County of Essex Essex, Virginia

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Essex, Virginia, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Specifications for Audits of Counties*, *Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Essex, Virginia as of June 30, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise County of Essex, Virginia's basic financial statements. The other supplementary information and other statistical information are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole. The other statistical information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 15, 2021, on our consideration of the County of Essex, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County of Essex, Virginia's internal control over financial report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County of Essex, Virginia's internal control over financial report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County of Essex, Virginia's internal control over financial report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County of Essex, Virginia's internal control over financial report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County of Essex, Virginia's internal control over financial reporting and compliance.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Arlington, Virginia January 15, 2021

To the Honorable Members of the Board of Supervisors To the Citizens of Essex County County of Essex, Virginia

As management of the County of Essex, Virginia we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended June 30, 2020.

#### **Financial Highlights**

#### **Government-wide Financial Statements**

The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$14,017,645 (net position).

#### Fund Financial Statements

The Governmental Funds, on a current financial resource basis, reported expenditures and other financing uses in excess of revenues and other financing sources in the amount of \$325,062 (Exhibit 5) after making contributions totaling \$6,687,306 to the School Board.

- As of the close of the current fiscal year; the County's funds reported ending fund balances of \$8,176,957 a decrease of \$249,565 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$7,012,368 or 28.72% of total general fund expenditures and other financing uses.
- The combined long-term obligations decreased by \$2,868,446, during the current fiscal year.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components:

- 1. Government-wide financial statements,
- 2. Fund financial statements, and
- 3. Notes to the financial statements.

This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u> - The Government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the County's assets and deferred outflow of resources and liabilities and deferred inflow of resources, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, courts, police protection, sanitation, social services, education, cultural events, and recreation.

The Government-wide financial statements include not only the County of Essex, Virginia itself (known as the primary government), but also a legally separate school district for which the County of Essex, Virginia is financially accountable. Financial information for the component unit is reported separately from the financial information presented for the primary government itself.

<u>Fund financial statements</u> - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County of Essex Virginia, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into two categories: governmental funds and fiduciary funds.

#### **Overview of the Financial Statements (Continued)**

<u>Governmental funds</u> - *Governmental funds* are used to account for essentially the same functions or services reported as governmental activities in the government-wide financial statements. Whereas the government-wide financial statements are prepared on the accrual basis of accounting, the governmental fund financial statements are prepared on the modified accrual basis of accounting. The focus of modified accrual reporting is on near-term inflows and outflows of financial resources and the balance of financial resources available at the end of the fiscal year. Since the governmental funds focus is narrower than that of the government-wide financial statements a reconciliation between the two methods is provided. The County has four major governmental funds – the General Fund, Capital Projects Fund, Debt Service Fund, and Special Revenue Fund.

<u>Fiduciary funds</u> - The County is the trustee, or fiduciary, for the County's agency funds. It is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate statement of fiduciary net assets. The County excludes these activities from the County's government-wide financial statements because the County cannot use these assets to finance its operations. Agency funds are County custodial funds used to provide accountability of client monies for which the County is custodian.

<u>Notes to the financial statements</u> - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u> - In addition to the basic financial statement and accompanying notes, this report also presents certain required supplementary information including budgetary comparison.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a County's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$14,017,645 at the close of the most recent fiscal year. The following table summarizes the County's Statement of Net Position:

#### County of Essex, Virginia's Net Position

	Governmental Activities					
	2020		2019			
Current and Other Assets	\$ 19,011,382	\$	18,377,352			
Capital Assets	27,346,426		28,057,430			
Total Assets	\$ 46,357,808	\$	46,434,782			
Deferred Outflow of Resources	\$ 927,356	\$	356,379			
Current Liabilities	\$ 1,586,531	\$	3,224,193			
Long-Term Liabilities Outstanding	 23,374,413		23,392,586			
Total liabilities	\$ 24,960,944	\$	26,616,779			
Deferred Inflows of Resources	\$ 8,306,575	\$	8,195,942			
Net Position:						
Net Investment in Capital Assets	\$ 4,738,490	\$	4,109,667			
Restricted for:						
Glebe Fund	6,000		1,875			
Forfeited Assets	83,812		86,089			
Law Library	7,328		7,328			
Asset Forfeiture - Comm. Atty	2,875		2,869			
Reading Program Donations	13,344		1,300			
Poor House Park	57,589		13,344			
Animal Shelter	1,301		49,469			
Capital Projects	27,580		612,957			
Unrestricted	 9,079,326		7,093,542			
Total Net Position	\$ 14,017,645	\$	11,978,440			

### **Government-wide Financial Analysis (Continued)**

Governmental activities increased the County's net position by \$2,039,205 during the current fiscal year. The following table summarizes the County's Statement of Activities:

### County of Essex, Virginia's Changes in Net Position

	Government	al Activities
	2020	2019
Charges for Services	\$ 536,449	\$ 506,442
Operating Grants and Contributions	4,385,515	4,142,188
Capital Grants and Contributions	-	232,104
General Property Taxes	15,488,417	15,366,996
Other Local Taxes	2,626,777	2,453,877
Grants and Other Contributions not Restricted	1,489,684	1,520,036
Other General Revenues	281,606	289,032
Total Revenues	\$ 24,808,448	\$ 24,510,675
General Government Administration	\$ 2,807,973	\$ 1,700,740
Judicial Administration	743,556	759,707
Public Safety	4,535,912	4,667,740
Public Works	2,031,809	1,958,366
Health and Welfare	3,490,526	3,120,601
Education	7,359,643	10,157,043
Parks, Recreation, and Cultural	522,444	369,727
Community Development	129,892	159,016
Interest and Other Fiscal Charges	1,147,488	1,197,968
Total Expenses	22,769,243	24,090,908
Change in Net Position	\$ 2,039,205	\$ 419,767
Net Position, Beginning of Year	11,978,440	11,558,673
Net Position, End of Year	\$ 14,017,645	\$ 11,978,440

#### Financial Analysis of the County's Funds

As noted earlier, the County used fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

<u>Governmental Funds</u> - The focus of the County's governmental funds is to provide information on nearterm inflows, outflows, and balances of available resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a County's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported fund balances of \$8,176,957, a decrease of \$249,565. Approximately 86% of the reported fund balance constitutes unassigned General Fund balance, which is available for spending at the County's discretion.

#### **General Fund Budgetary Highlights**

During the year, revenues and other financing sources of the General Fund did not exceed budgetary estimates in the amount of \$7,835. Expenditures and other financing uses did not exceed budgetary estimates by \$1,964,829, resulting in a net positive variance of \$1,956,994.

#### **Capital Asset and Debt Administration**

< <u>Capital assets</u> - The County's investment in capital assets for its governmental operations as of June 30, 2020 amounted to \$27,346,426 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings and improvements, machinery and equipment and intangible assets.

Additional information on the County's capital assets can be found in the notes of this report.

<u>Long-term debt</u> - At the end of the current fiscal year, the County had total bonded debt outstanding of \$21,742,971. Of this amount, \$12,917,972 comprises debt backed by the full faith and credit of the County. The remainder of the County's debt represents bonds secured solely by specified revenue sources (i.e., lease/revenue bonds).

The County's bonded debt decreased by \$2,780,280 during the current fiscal year.

Additional information on the County of Essex, Virginia's long-term debt can be found in Note 6 of this report.

#### Economic Factors and Next Year's Budgets and Rates

Inflationary trends in the region compare to national indices.

All of these factors were considered in preparing the County's budget for the 2021 fiscal year.

The fiscal year 2021 budget increased approximately 2% over the prior year. The County's tax rates remained the same.

#### Requests for Information

This financial report is designed to provide a general overview of the County of Essex, Virginia's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the County Administrator, 202 S. Church Lane, Post Office Box 1079, Tappahannock, Virginia 22560.

# **BASIC FINANCIAL STATEMENTS**

### COUNTY OF ESSEX, VIRGINIA STATEMENT OF NET POSITION JUNE 30, 2020

# EXHIBIT 1

		Primary						
	G	overnment						
		overnmental			onent Unit			
		Activities	S	chool Board		EDA		Airport
ASSETS	•		•		•	10.000	•	
Cash and Cash Equivalents	\$	8,358,341	\$	948,066	\$	13,620	\$	418,169
Investments						33,381		-
Receivables, Net of Allowance for Uncollectibles:								
Taxes Receivable		9,407,878		-		-		-
Accounts Receivable		81,872				-		28,535
Due from Other Governmental Units		1,055,866		761,927		-		-
Inventories		-		20,437		-		39,174
Prepaid Items		16,025		8,558		-		2,781
Net Pension Asset		91,400		-		-		-
Capital Assets, Net of Accumulated Depreciation:								
Land and Land Improvements		1,149,371		42,822		-		4,774,900
Buildings and Improvements		21,600,978		10,993,197		-		2,943,173
Intangibles		1,221,483		-		-		-
Equipment		3,168,841		1,695,459		-		4,304
Infrastructure		-		-		-		2,484,944
Construction in Progress		205,753		-		-	_	165,733
Total Assets		46,357,808		14,470,466		47,001		10,861,713
DEFERRED OUTFLOWS OF RESOURCES								
Pension Related Items		844,927		2,627,116		-		-
OPEB Related Items		82,429		257,456		-		-
Total Deferred Outflows of Resources		927,356		2,884,572		-		-
LIABILITIES								
Accounts Payable		697,140		340,591				3,175
Accrued Liabilities		097,140				-		
		-		1,287,210		-		3,806
Accrued Interest Payable		171,479		-		-		-
Due to Other Governmental Units Unearned Revenue		-		-		-		-
		717,912		-		-		-
Long-Term Liabilities:		0 745 500		44,000				-
Due Within One Year		2,745,532		11,239		-		57,161
Due in More than One Year		20,628,881		14,575,115		-		745,174
Total Liabilities		24,960,944		16,214,155		-		809,316
DEFERRED INFLOWS OF RESOURCES								
Deferred Revenue - Property Taxes		7,784,688		-		-		-
Pension Related Items		489,497		2,311,909		-		-
OPEB Related Items		32,390		246,428		-		-
Total Deferred Inflows of Resources		8,306,575		2,558,337		-		-
NET POSITION								
Net Investment in Capital Assets		4,738,490		12,731,478		-		9,570,719
Restricted:				, ,				, ,
Glebe Fund		6,000		-		-		-
Forfeited Assets		83,812		-		-		-
Law Library		7,328		-		-		-
Asset Forfeiture - Comm. Atty		2,875		-		-		_
Poor House Park		13,344		-		-		-
Animal Shelter		57,589		-		-		-
Reading Program Donations		1,301		_		_		_
Capital Projects		27,580		-		-		-
Unrestricted (Deficit)		9,079,326		- (14,148,932)		47,001		- 481,678
Total Net Position	\$	14,017,645	\$	(1,417,454)	\$	47,001	\$	10,052,397
ו טנמו זוכו ד טאווטוו	φ	14,017,043	φ	(1,417,404)	φ	47,001	φ	10,032,391

See accompanying Notes to Financial Statements.

#### COUNTY OF ESSEX, VIRGINIA STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2020

# EXHIBIT 2

Program Services									Primary	
						Operating	s and Grants and		(	Government
			С	harges for	(	Grants and			G	overnmental
Functions/Programs		Expenses		Services	C	ontributions				Activities
PRIMARY GOVERNMENT:										
Governmental Activities:										
General Government Administration	\$	2,807,973	\$	-	\$	554,574	\$	-	\$	(2,253,399)
Judicial Administration		743,556		80,294		1,042,608		-		379,346
Public Safety		4,535,912		428,372		311,584		-		(3,795,956)
Public Works		2,031,809		-		5,975		-		(2,025,834)
Health and Welfare		3,490,526		-		2,053,585		-		(1,436,941)
Education		7,359,643		-		-		-		(7,359,643)
Parks, Recreation, and Cultural		522,444		25,908		-		-		(496,536)
Community Development		129,892		1,875		-		-		(128,017)
Interest on Long-Term Debt		1,147,488		-		417,189		-		(730,299)
Total Governmental Activities	\$	22,769,243		536,449		4,385,515		-		(17,847,279)
		· · · .				· · ·				
Total Primary Government	\$	22,769,243	\$	536,449	\$	4,385,515	\$	-	\$	(17,847,279)
COMPONENT UNITS:										
School Board	\$	16,257,609	\$	80,026	\$	10,274,452	\$	-		
Economic Development Authority	+	4,859	Ŧ		Ŧ	-	+	-		
Airport Authority		868,914		318,196		37,525		66,717		
Total Component Units	\$	17,131,382	\$	398,222	\$	10,311,977	\$	66,717		
	<u> </u>	11,101,002	<b>—</b>	000,222	Ψ	10,011,011	<u> </u>	00,111		
		NERAL REVEN								
		eneral Property		(es						15,488,417
	C	ther Local Taxe								-
		Local Sales ar								1,962,334
		Consumers' U	tility	Taxes						233,025
		Motor Vehicle	Lice	nses						403,691
		Taxes on Reco								27,727
	U	nrestricted Rev	enue	es from Use	of Mo	ney and Prope	rty			122,163
	Ν	liscellaneous								159,443
	P	ayments from E	Esse	x County						-
	G	irants and Cont	ribut	ions not Res	stricted	I to Specific Pro	ogram	IS		1,489,684
		Total Ger	neral	Revenues						19,886,484
	СН	ANGE IN NET I	POSI	ITION						2,039,205
	Net	Position - Begi	nning	9						11,978,440
	NE	F POSITION - E	ENDI	NG					\$	14,017,645

#### COUNTY OF ESSEX, VIRGINIA STATEMENT OF ACTIVITIES (CONTINUED) YEAR ENDED JUNE 30, 2020

**EXHIBIT 2** 

Net (Expense) Revenue and Changes in Net Position

	Component Units	
School Board	EDA	Airport

\$ (5,903,131)	\$ -	\$ -
-	(4,859)	-
 -	 -	(446,476)
 (5,903,131)	 (4,859)	 (446,476)
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
-	-	-
3,401	121	723
168,546	2,409	-
6,830,476	-	50,333
-	-	-
 7,002,423	 2,530	 51,056
1,099,292	(2,329)	(395,420)
 (2,516,746)	 49,330	 10,447,817
\$ (1,417,454)	\$ 47,001	\$ 10,052,397

#### COUNTY OF ESSEX, VIRGINIA BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2020

## **EXHIBIT 3**

	General		Capital Projects		Special Revenue Fund		Debt Service			Total
ASSETS										
Cash and Cash Equivalents	\$	7,047,927	\$	73,370	\$	272,284	\$	964,760	\$	8,358,341
Receivables, Net of Allowance										
for Uncollectibles:										
Taxes Receivable		9,407,878		-		-		-		9,407,878
Accounts Receivable		81,872		-		-		-		81,872
Prepaid Expenses		16,025		-		-		-		16,025
Due from Other Governmental Units		1,055,866				-		-		1,055,866
Total Assets	\$	17,609,568	\$	73,370	\$	272,284	\$	964,760	\$	18,919,982
LIABILITIES										
Accounts Payable	\$	645,360	\$	45,790	\$	5,990	\$	-	\$	697,140
Unearned Revenue		623,867		-		94,045		-		717,912
Total Liabilities		1,269,227		45,790		100,035		-		1,415,052
DEFERRED INFLOWS OF RESOURCES										
Unavailable Revenue - Property Taxes		9,327,973		-		-		-		9,327,973
Total Deferred Inflows of Resources		9,327,973		-		-		-		9,327,973
FUND BALANCES										
Restricted		-		27,580		172,249		-		199,829
Committed:										
Debt Service Funds		-		-		-		964,760		964,760
Unassigned		7,012,368		-		-		-		7,012,368
Total Fund Balances		7,012,368		27,580		172,249		964,760	_	8,176,957
Total Liabilities, Deferred Inflows of										
Resources and Fund Balances	\$	17,609,568	\$	73,370	\$	272,284	\$	964,760	\$	18,919,982

#### COUNTY OF ESSEX, VIRGINIA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2020

		EXHIBIT 4
Amounts reported for governmental activities in the statement of net positi different because:	on are	
Total Fund Balances Per Exhibit 3 - Balance Sheet - Governmental Funds		\$ 8,176,957
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment: Capital Assets, Cost Accumulated Depreciation	\$ 46,185,957 (18,839,531)	27,346,426
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds. Unavailable Revenue - Property Taxes Net Pension Asset	1,543,285 91,400	1,634,685
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds. Pension Related Items OPEB Related Items	844,927 82,429	927,356
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds. Lease Revenue Bonds General Obligation Bonds Bond Premiums Capital Lease Accrued Interest Payable Compensated Absences Net OPEB Liabilities	(8,824,999) (12,917,972) (561,032) (303,933) (171,479) (392,696) (373,781)	(23,545,892)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds. Pension Related Items OPEB Related Items	(489,497) (32,390)	(521,887)
Net Position of Governmental Activities		\$ 14,017,645

#### COUNTY OF ESSEX, VIRGINIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2020

#### **EXHIBIT 5**

	General	Capital Projects		Special Revenue Fund	Debt Service	Total
REVENUES						
General Property Taxes	\$ 15,536,805	\$	- \$	-	\$-	\$ 15,536,805
Other Local Taxes	2,626,777		-	-	-	2,626,777
Permits, Privilege Fees,						
and Regulatory Licenses	81,150		-	-	-	81,150
Fines and Forfeitures	23,620		-	-	-	23,620
Revenue from the Use of						
Money and Property	106,970	15,18	6	7	-	122,163
Charges for Services	398,274		-	-	-	398,274
Miscellaneous	117,659		-	41,784	-	159,443
Recovered Costs	33,405		-	-	-	33,405
Intergovernmental:						
Commonwealth	4,088,026		-	-	-	4,088,026
Federal	1,732,587	22,07	3	32,513	-	1,787,173
Total Revenues	24,745,273	37,25	9	74,304	-	24,856,836
EXPENDITURES						
Current:						
General Government Administration	2,318,867		-	-	-	2,318,867
Judicial Administration	719,912		-	-	-	719,912
Public Safety	4,215,040		-	11,036	-	4,226,076
Public Works	1,909,906		-	-	-	1,909,906
Health and Welfare	3,289,345		-	-	-	3,289,345
Education	6,838,799		-	-	-	6,838,799
Parks, Recreation, and Cultural	432,775		-	53,293	-	486,068
Community Development	120,640		-	-	-	120,640
Capital Projects	114,955	1,017,57	6	-	-	1,132,531
Debt Service:						
Principal Retirement	-		-	-	2,916,769	2,916,769
Interest and Other Fiscal Charges	-		-	-	1,147,488	1,147,488
Total Expenditures	19,960,239	1,017,57	6	64,329	4,064,257	25,106,401
EXCESS (DEFICIENCY) OF REVENUES OVER						
(UNDER) EXPENDITURES	4,785,034	(980,31	7)	9,975	(4,064,257)	(249,565)
OTHER FINANCING SOURCES (USES)						
Transfers in	-	394,94	0	-	4,065,032	4,459,972
Transfers out	(4,459,972)		-	-		(4,459,972)
Total Other Financing						
Sources (Uses)	(4,459,972)	394,94	0		4,065,032	
NET CHANGE IN FUND BALANCES	325,062	(585,37	7)	9,975	775	(249,565)
Fund Balances - Beginning	6,687,306	612,95	7	162,274	963,985	8,426,522
FUND BALANCES - ENDING	\$ 7,012,368	\$ 27,58	0 \$	172,249	\$ 964,760	\$ 8,176,957

See accompanying Notes to Financial Statements.

#### COUNTY OF ESSEX, VIRGINIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2020

Amounts reported for governmental activities in the statement of activities are different because:

Net Change in Fund Balances - Total Governmental Funds		\$ (249,565)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period. The following is a summary of items supporting this adjustment:		
Capital Asset Additions Transfer of Joint Tenancy Assets to Component Unit School Board from Primary Government	\$ 815,885	
Depreciation Expense	(1,526,888)	(711,003)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Details are as follows:		
Property Taxes		(48,346)
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. The following is a summary of items supporting this adjustment.		
this adjustment: Principal Retired on Lease Revenue Bonds Principal Retired on Capital Lease Principal Retired on Literary Fund Loans	1,403,001 32,900 -	
Principal Retired on School General Obligation Bonds Amortization of Bond Premium	1,377,279 103,589	2,916,769
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds. The following is a summary of items supporting this adjustment:		
Change in Compensated Absences Change in Accrued Interest Payable	(21,756) 20,901	
Pension Expense OPEB Expense	126,080 23,490	 148,715
Change in Net Position of Governmental Activities		\$ 2,056,570

#### COUNTY OF ESSEX, VIRGINIA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2020

### **EXHIBIT 7**

	Agency Funds
ASSETS	
Cash and Cash Equivalents	\$ 47,202
LIABILITIES Amounts Held for Employees Amounts Held for Social Services Clients	\$ 37,324 9,878
Total Liabilities	\$ 47,202

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County of Essex, Virginia (the County) is governed by an elected four-member Board of Supervisors. The County provides a full range of services for its citizens. These services include police and fire protection, sanitation services, recreational activities, cultural events, education, and social services.

The financial statements of the County of Essex, Virginia have been prepared in conformity with the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board and the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia. The more significant of the government's accounting policies are described below.

#### **Government-Wide and Fund Financial Statements**

<u>Government-wide financial statements</u> - The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities but also capital assets and long-term liabilities (such as buildings and general obligation debt).

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

<u>Statement of Net Position</u> - The Statement of Net Position is designed to display financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments will report all capital assets in the government-wide Statement of Net Position and will report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

<u>Statement of Activities</u> - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Government-Wide and Fund Financial Statements (Continued)**

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

<u>Budgetary Comparison Schedules</u> - Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. The budgetary comparison schedules present the original budget, the final budget, and the actual activity of the major governmental funds.

#### A. Financial Reporting Entity

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity for the basic financial statements is financial accountability. Financial accountability includes the appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the primary government should be included in its reporting entity. These financial statements present the County of Essex (the primary government) and its component units. Blended component units, although legally separate entities, are, in substance, part of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

#### B. Individual Component Unit Disclosures

*Blended Component Unit*. The County has no blended component units at June 30, 2020.

*Discretely Presented Component Units*. The School Board members are elected by the citizens of Essex County. The School Board is responsible for the operations of the County's School System within the County boundaries. The School Board is fiscally dependent on the County. The County has the ability to approve its budget and any amendments. The School Board does not issue a separate financial report. The financial statements of the School Board are presented as a discrete presentation within the County financial statements for the fiscal year ended June 30, 2020.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Individual Component Unit Disclosures (Continued)

The Essex County Economic Development Authority (EDA) is responsible for industrial and commercial development in the County. The Authority consists of seven members appointed by the Board of Supervisors. The Authority is fiscally dependent on the County, as the County is involved in the day–to-day operations of the EDA, and therefore, it is included in the County's financial statements as a discrete presentation for the year ended June 30, 2019. The Authority does not issue a separate financial report.

Essex County Airport Authority was created by legislation of the Commonwealth of Virginia's General Assembly in 1988 and is charged with providing an airport accessible to the County of Essex in the vicinity of the Town of Tappahannock. The 1988 legislation was amended by the General Assembly in 2012 to remove the Town of Tappahannock as a participating member jurisdiction of the Authority. Said amendments reduced the Authority's board member from 7 to 5, all of which are appointed by the County of Essex's Board of Supervisors. In addition, the name of the Authority was changed from Tappahannock-Essex Airport Authority to Essex County Airport Authority.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues, (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health, and welfare, etc.).

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The County's fiduciary funds are presented in the fund financial statements by type. Since, by definition, these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues. Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally within two months preceding receipt by the County.

Licenses, permits, fines, and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

In the fund financial statements, financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

#### 1. Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed.

The County reports the following major governmental funds:

The General Fund is the primary operating fund of the County. This fund is used to account for and report all financial resources except those required to be accounted for and reported in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service, and interest income. A significant part of the General Fund's revenues is used principally to finance the operations of the Component Unit School Board. The General Fund is considered a major fund for government-wide reporting purposes.

Capital Projects Funds – The Capital Projects Fund accounts for and reports financial resources that are restricted, committed or assigned to expenditure for county and school capital outlays.

Debt Service Fund – The Debt Service Fund accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for principal and interest. Payment of principal and interest on the County and school system's general long-term debt financing is provided by appropriations from the General Fund.

Special Revenue Funds – Special revenue funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The County Special Revenue Fund reports the operations of the law library, forfeited assets, and Glebe Fund.

#### 2. Fiduciary Funds – (Trust and Agency Funds)

Fiduciary funds account for assets held by the County in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. These funds include Agency Funds. These funds utilize the accrual basis of accounting described in the Governmental Fund Presentation. Fiduciary funds are not included in the government-wide financial statements. Agency funds include the Special Welfare Fund, County Health Reimbursement Account Fund, and the School Health Reimbursement Account Fund.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government.

#### E. Investments

Money market investments, participating interest-earning investment contracts (repurchase agreements) that have a remaining maturity at time of purchase of one year or less, nonparticipating interest-earning investment contracts (nonnegotiable certificates of deposits (CDs)) and external investment pools are measured at amortized cost. All other investments are reported at fair value.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds and repurchase agreements.

#### F. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portions of the interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds" (i.e. the noncurrent portions of the interfund loans).

All trade and property tax receivables are shown net of an allowance for uncollectables. The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$196,786 at June 30, 2020 and is comprised solely of property taxes.

#### Real and Personal Property Tax Data

The tax calendars for real and personal property taxes are summarized below.

	Real	Personal
	Property	Property
Levy	January 1	January 1
Due Date	December 5 / June 5 (50% Each Date)	December 5
Lien Date	January 1	January 1

The County bills and collects its own property taxes.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. Capital Assets

Capital assets, which include property, plant and equipment, and intangibles are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the County as land, buildings, equipment, and intangibles with an initial individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. The County does not have any infrastructure in its capital assets since roads, streets, bridges, and similar assets within its boundaries are the property of the Commonwealth of Virginia. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment and intangibles of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives.

Buildings	20 to 40 Years
Building Improvements	10 to 40 Years
Furniture, Vehicles, Office and Computer Equipment	5 to 20 Years
Buses	10 Years
Infrastructure	10 to 20 Years
Intangibles	20 Years

#### H. Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported as an expense in the Statement of Activities and a long-term obligation in the Statement of Net Position. No liability is recorded for nonvesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that is estimated will be taken as "terminal leave" prior to retirement.

#### I. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### J. Fund Balance

The following classifications of fund balance describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are not in spendable form (such as inventory and prepaids) or are required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- Assigned fund balance amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;
- Unassigned fund balance amounts that are available for any purpose; positive amounts are only reported in the general fund.

When fund balance resources are available for a specific purpose in more than one classification, it is the County's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The Board of Supervisors establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by Board of Supervisors through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## J. Fund Balance (Continued)

The details of governmental fund balances, as presented in aggregate on Exhibit 3, are as follows:

	General Fund		Capital <sup>&gt;</sup> rojects Fund	Special Revenue Fund	Debt Service Fund	 Total
Fund Balances:						
Restricted:						
Glebe Fund	\$-	\$	-	\$ 6,000	\$-	\$ 6,000
Forfeited Assets - Sheriff	-		-	83,812	-	83,812
Forfeited Assets - Commonwealth's						
Attorney	-		-	2,875	-	2,875
Law Library	-		-	7,328	-	7,328
Poor House Park	-		-	13,344	-	13,344
Animal Shelter	-		-	57,589	-	57,589
Reading Program Donations	-		-	1,301	-	1,301
Capital Projects	-		27,580	-	-	27,580
Total Restricted Fund Balance	-		27,580	172,249	-	199,829
Committed:						
Debt Service	-		-	-	964,760	964,760
Unassigned	7,012,368		-			 7,012,368
Total Fund Balances	\$ 7,012,368	\$	27,580	\$ 172,249	\$ 964,760	\$ 8,176,957

## K. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's and School Board's Retirement Plan and the additions to/deductions from the County's and School Board's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## L. Net Position

Net position is the difference between a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets, less accumulated depreciation, less any outstanding debt related to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Net Position Flow Assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

### N. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI, HIC, and Teacher HIC OPEB Plans and the additions to/deductions from the VRS OPEB Plans' net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## O. Long-Term Obligations

In the government-wide financial statements, long-term obligations are reported as liabilities in the applicable governmental activities. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued and premiums on issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

## P. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has one item that qualifies for reporting in this category. It is comprised of certain items related to the measurement of the net pension liability (asset) and net OPEB liabilities and contributions to the pension and the OPEB plans made during the current year and subsequent to the net pension liability (asset) and net OPEB liability measurement date. For more detailed information on these items, reference the related notes.

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### P. Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2nd half installments levied during the fiscal year but due after June 30th, and amounts prepaid on the 2nd half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2nd half installments levied during the fiscal year but due after June 30th and amounts prepaid on the 2nd half installments are reported as deferred inflows of resources. In addition, certain items related to the measurement of the net pension liability (asset) and net OPEB liabilities are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

#### Q. Prepaid Items

Certain payments to vendors reflect costs applied to future accounting periods and are recorded as prepaid items in both the government-wide and the fund financial statements. Prepaid items are accounted for using the consumption method and are valued at cost. Prepaid expenditures in governmental funds are reported as nonspendable fund balance.

## NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTING

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

- On or before March 30<sup>th</sup>, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them. The special revenue fund has no legally adopted budget.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- 4. The Appropriations Resolution places legal restrictions on expenditures at the fund level. The appropriation for each fund can be revised only by the Board of Supervisors. The County Administrator is authorized to transfer budgeted amounts within general government departments. The School Board is authorized to transfer budgeted amounts within the school system's categories.
- 5. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 6. Appropriations lapse on June 30, for all County units.

#### **Expenditures and Appropriations**

Expenditures did not exceed appropriations in any fund at June 30, 2020.

## NOTE 3 DEPOSITS AND INVESTMENTS

#### <u>Deposits</u>

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the Act) Section 2.2-4400 et. Seq. of the <u>Code of Virginia</u>. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

## NOTE 3 DEPOSITS AND INVESTMENTS (CONTINUED)

#### **Investments**

Statutes authorize the County to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements and the State Treasurer's Local Government Investment Pool (LGIP).

#### Credit Risk of Debt Securities

The County's rated debt investments as of June 30, 2020 were rated by <u>Standard & Poor's</u> and the ratings are presented below using <u>Standard & Poor's</u> rating scale.

#### County's Rated Debt Investments' Values

	F	air Quality
Rated Debt Investments		Ratings
		AAAm
Local Government Investment Pool	\$	5,866,491

#### Interest Rate Risk

The County invests funds in low risk investments backed by U.S. government agencies.

	Investment Matu	rities (in Years)
		Less Than
Investment Type	Fair Value	One Year
Local Government Investment Pool	\$ 5,866,491	\$ 5,866,491

## **External Investment Pools**

The fair value of the position in the Local Government Investment Pool (LGIP) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participation.

## NOTE 4 DUE FROM/TO OTHER GOVERNMENTS

At June 30, 2020, the County has receivables from and amounts due to other governments as follows:

	Primary Government	Component Unit School Board		
Amounts due from other governments are as follows:				
Other Local Governments:				
Essex County School Board	\$-	\$-		
Town of Tappahannock	15,000	-		
Commonwealth of Virginia:				
Local Sales Tax	393,512	-		
Rolling Stock Tax	1,025	-		
Mobile Home Titling Tax	5,028	-		
Car Rental Distribution	41	-		
Sheriff	54,221	-		
Domestic Violence	11,250	-		
911 Equipment	8,007	-		
Commonwealth Attorney	14,154	-		
Rescue Squad	8,000	-		
State Sales Tax	-	212,769		
Communications Tax	47,889	-		
Clerk	14,903	-		
Children Service's Act	126,842	-		
Com Rev	8,342	-		
VPA	42,329	-		
Treasurer	6,451	-		
Federal Government:				
School Education Grants	-	526,586		
School Nutrition Grants	-	22,572		
Em Svcs Fed Mgt Prepared Grant	13,316	-		
Victim/Witness	8,566	-		
VPSA QSCAB 2011-2 Interest Subsidy	201,526	-		
VPA	75,465	-		
Total Due from Other Governments	\$ 1,055,866	\$ 761,927		

## NOTE 5 CAPITAL ASSETS

The following is a summary of changes in capital assets for the fiscal year ended June 30, 2020:

Governmental Activities	Balance July 1, 2019	Additions	Deletions	Balance June 30, 2020
Capital Assets not Subject to Depreciation:				
Land and Land Improvements	\$ 1,149,371	\$-	\$-	\$ 1,149,371
Construction in Progress	1,746,597	356,122	(1,896,966)	205,753
Total Capital Assets not Subject				
to Depreciation	2,895,968	356,122	(1,896,966)	1,355,124
Capital Assets Subject to Depreciation:				-
Buildings and Improvements	4,007,752	5,990	-	4,013,742
Equipment	4,293,781	2,012,190	-	6,305,971
Vehicles	1,464,616	338,549	-	1,803,165
Intangibles	2,816,258	-	-	2,816,258
Jointly Owned Assets	29,891,697			29,891,697
Total Capital Assets Subject				
to Depreciation	42,474,104	2,356,729	-	44,830,833
Accumulated Depreciation:				-
Buildings and Improvements	1,956,352	107,434	-	2,063,786
Equipment	3,528,468	164,528	-	3,692,996
Vehicles	1,097,428	149,871	-	1,247,299
Intangibles	1,532,547	62,228	-	1,594,775
Jointly Owned Assets	9,197,848	1,042,827		10,240,675
Total Accumulated Depreciation	17,312,643	1,526,888		18,839,531
Total Capital Assets Subject to				
Depreciation, Net	25,161,461	829,841		25,991,302
Governmental Activities Capital				
Assets, Net	\$ 28,057,429	\$ 1,185,963	\$ (1,896,966)	\$ 27,346,426

# NOTE 5 CAPITAL ASSETS (CONTINUED)

Component Unit School Board	Balance July 1, 2019	Additions	Deletions	Balance June 30, 2020
Capital Assets not Subject to Depreciation: Land and Land Improvements	\$ 42,822	\$ -	\$ -	\$ 42,822
Total Capital Assets not Subject	· 12,022	•	<u> </u>	φ 12,022
to Depreciation	42,822	-	-	42,822
Capital Assets Subject to Depreciation:				-
Buildings	-	258,810	-	258,810
Equipment	1,158,626	597,362	-	1,755,988
Vehicle	3,435,561	183,930	-	3,619,491
Jointly Owned Assets	15,508,056			15,508,056
Total Capital Assets Subject				
to Depreciation	20,102,243	1,040,102	-	21,142,345
Accumulated Depreciation:				
Buildings	-	1,750	-	1,750
Equipment	688,138	96,130	-	784,268
Vehicle	2,752,328	143,424	-	2,895,752
Jointly Owned Assets	4,771,919			4,771,919
Total Accumulated Depreciation	8,212,385	241,304		8,453,689
Total Capital Assets Subject to				
Depreciation, Net	11,889,858	798,798		12,688,656
Component Unit School Board Capital				
Assets, Net	\$ 11,932,680	\$ 798,798	\$-	\$ 12,731,478

# NOTE 5 CAPITAL ASSETS (CONTINUED)

Component Unit Airport	Balance July 1, 2019	Additions	Deletions	Balance June 30, 2020
Capital Assets not Subject to Depreciation:				
Land and Land Improvements	\$ 4,774,900	\$-	\$-	\$ 4,774,900
Construction in Progress	151,861	13,872	-	165,733
Total Capital Assets not Subject				
to Depreciation	4,926,761	13,872	-	4,940,633
Capital Assets Subject to Depreciation:				
Improvements Other than Buildings	576,503	-	-	576,503
Buildings	4,096,677	-	-	4,096,677
Infrastructure	6,651,863	-	-	6,651,863
Furniture	25,799	-	-	25,799
Equipment	25,803			25,803
Total Capital Assets Subject				
to Depreciation	11,376,645	-	-	11,376,645
Accumulated Depreciation:				
Improvements Other than Buildings	288,334	28,825	-	317,159
Buildings	1,276,292	136,556	-	1,412,848
Infrastructure	3,823,303	343,616	-	4,166,919
Furniture	25,799	-	-	25,799
Equipment	19669	1,830		21,499
Total Accumulated Depreciation	5,433,397	510,827		5,944,224
Total Capital Acasta Subject to				
Total Capital Assets Subject to	E 042 249	(510.907)		E 420 404
Depreciation, Net	5,943,248	(510,827)		5,432,421
Component Unit Airport Capital				
Assets, Net	\$ 10,870,009	\$ (496,955)	\$-	\$ 10,373,054

Depreciation expense was charged to functions/programs as follows:

Primary Government Governmental Activities:	
General Government Administration	\$ 177,836
Judicial Administration	55,211
Public Safety	324,102
Public Works	146,473
Education	776,737
Parks, Recreation, and Cultural	 46,529
Total Governmental Activities	\$ 1,526,888
Component Unit School Board	\$ 241,304
Component Unit Airport	\$ 510,827

## NOTE 6 LONG-TERM OBLIGATIONS

#### **Primary Government**

The following is a summary of changes in long-term obligations for the year ended June 30, 2020:

									Amounts	
	Balance					Retirements/		Balance at	Due Within	
	Jul	y 1, 2019	In	creases	D	Decreases	Ju	ne 30, 2020	(	One Year
Governmental Activities Obligations:										
Incurred by County:										
Compensated Absences	\$	370,940	\$	58,850	\$	37,094	\$	392,696	\$	39,270
Net OPEB Liabilities		347,214		41,404		14,837		373,781		-
Capital Lease (see Note 7)		336,833		-		32,900		303,933		33,950
Direct Borrowings and Placements:										
Lease Revenue Bonds		3,829,402		-		509,971		3,319,431		476,764
Add Deferred Amounts:										
For Issuance Premium		428,611		-		71,436		357,175		-
Total incurred by County		5,313,000		100,254		666,238		4,747,016		549,984
Incurred by School Board:										
Direct Borrowings and Placements:										
General Obligation Bonds	1	4,295,251		-		1,377,279		12,917,972		1,380,311
Add Deferred Amounts:										
For Issuance Premium		236,010		-		32,153		203,857		-
Lease Revenue Bonds		6,398,598		-		893,030		5,505,568		815,237
Total incurred by School Board	2	0,929,859		-		2,302,462		18,627,397		2,195,548
Total Governmental Activities										
Obligations, Primary Government	\$ 2	6,242,859	\$	100,254	\$	2,968,700	\$	23,374,413	\$	2,745,532

Annual requirements to amortize long-term obligations and related interest are as follows:

	County Obligations										
	Direct B	orrowings	5								
	and Direct	Placeme	nts								
Year	Lease F	Revenue									
Ending	Bond				Capita	l Lease					
June 30	 Principal Inter		Interest		rincipal	I	nterest				
2021	\$ 476,764	\$	93,736	\$	33,950	\$	9,695				
2022	493,411		78,453		35,032		8,612				
2023	509,258		62,053		36,150		7,495				
2024	526,676		45,018		37,303		6,342				
2025	543,723		27,333		38,493		5,152				
2026	374,400		13,804		39,721		3,924				
2027	395,199		4,637		40,988		2,657				
2028	-		-		42,296		1,349				
2029	 -		-		-		-				
Total	\$ 3,319,431	\$	325,034	\$	303,933	\$	45,226				

## NOTE 6 LONG-TERM OBLIGATIONS (CONTINUED)

	Direct Borrowings and Direct Placements										
Year		General									
Ending		Во	nds			Lease Rev	enue Bo	onds			
June 30		Principal		Interest		Principal		Interest			
2021	\$	1,380,311	\$	277,324	\$	815,237	\$	166,206			
2022		1,383,500		249,932		845,589		138,363			
2023		912,093		227,298		874,741		108,221			
2024		913,986		210,404		907,325		76,822			
2025		917,352		192,038		938,277		44,143			
2026		920,895		173,496		561,600		20,706			
2027		924,621		154,769		562,799		6,955			
2028		1,473,545		124,810		-		-			
2029		1,125,555		89,870		-		-			
2030		1,150,556		66,404		-		-			
2031		1,170,558		43,339		-		-			
2032		645,000		14,673		-		-			
2033		-		-		-		-			
Total	\$	12,917,972	\$	1,824,357	\$	5,505,568	\$	561,416			

## **Primary Government (Continued)**

## NOTE 6 LONG-TERM OBLIGATIONS (CONTINUED)

## **Details of Long-Term Obligations**

Incurred by the County:	Notes	Interest Rates	Date Issued	Final Maturity Date	Amount of Original Issue		Balance overnmental Activities	Du	Amount ue Within une Year
Direct Borrowings and Placements:					 				
Revenue Bonds:									
Public Facility Lease Revenue Refunding Bond Lease Revenue Refunding Bond \$811,431	(a)	2.42%	3/24/2016	12/15/2026	\$ 3,736,000	\$	2,508,000	\$	330,800
Outstanding, Plus Unamortized Premium of \$357,175	(b)	2.125% - 5.12%	11/16/2011	11/1/2024	1,969,723		1,168,606		145,964
Total Lease Revenue Bonds	()				.,,.		3,676,606		476,764
Other Long-Term Debt: Capital Lease:									
EMS Communications Equipment Total Long-Term Obligations		3.19%	9/1/2017	9/1/2027	368,716		303,933		33,950
Incurred by the County							3,980,539		510,714
Incurred by the School Board:									
Direct Borrowings and Placements:									
General Obligation Bonds:									
VPSA Bond Outstanding	(d)	3.10% - 5.10%	11/15/2001	7/15/2021	4,340,228		457,356		228,590
VPSA Bond Outstanding									
Plus Unamortized Premium of \$36,056	(c)	4.00%	11/1/2007	7/15/2027	6,919,103		2,942,197		351,721
VPSA Bond Outstanding	(d)	4.25%	12/15/2011	12/1/2030	10,000,000		6,600,000		800,000
Plus Unamortized Premium of \$167,801 Revenue Bonds:	(d)	4.26%	5/10/2012	7/15/2031	2,970,000		3,122,276		-
Public Facility Lease Revenue Refunding									
Bond	(a)	2.42%	3/24/2016	12/15/2026	5,574,000		3,732,000		496,200
Lease Revenue Refunding Bond	(b)	2.125% - 5.125%	11/16/2011	11/1/2024	4,305,277		1,773,568		319,037
Total General Obligation and	(5)	2.12070 0.12070	11,10,2011	11, 1,2024	4,000,211		1,170,000		010,007
Lease Revenue Bonds							18,627,397		2,195,548
Total Direct Borrowings and Placemen							18,627,397		2,195,548
Total Long-Term Obligations Incurred I							19 627 207		2 105 549
School Board Payable from the Gene						¢	18,627,397	¢	2,195,548
Total Outstanding Debt - Governmenta	ACTIVITIES	<b>b</b>				\$	22,607,936	\$	2,706,262

- a) Title to leased real estate and improvements are held by the County. E-911 communications and park land acquisition purchased. The Bond is subject to prepayment penalty of 1% of outstanding principal and interest at redemption if it is redeemed before June 15, 2021.
- b) In the event of default, VRA may declare all unpaid rental payments due and payable, may take possession of real estate and improvements and sell, lease, or sublease property to satisfy the rental payments due to VRA. Bonds maturing on or after November 1, 2022, may be redeemed in whole or in part after November 1, 2021 without penalty.
- c) In the event of default for any General Obligation bond, Virginia may withhold state aid from the locality until such time that the event of default is cured in accordance with Section 15.2-2659 of the Code of VA, 1950 as amended. Principal installments on this bond are not subject to redemption or prepayment.
- d) In the event of default for any General Obligation bond, Virginia may withhold state aid from the locality until such time that the event of default is cured in accordance with Section 15.2-2659 of the Code of VA, 1950 as amended. Principal installments are not subject to prepayment prior to their stated maturities without the prior written consent of the VPSA.

## NOTE 6 LONG-TERM OBLIGATIONS (CONTINUED)

#### **Component Unit School Board**

The following is a summary of changes in long-term obligation transactions for fiscal year ended June 30, 2020.

		Balance Ily 1, 2019		Increases	0	)ecreases	Balance at ine 30, 2020	 le Within ne Year
Component Unit School Board:								
Compensated Absences	\$	135,054	\$	13,505	\$	36,171	\$ 112,388	\$ 11,239
Net Pension Liabilities		11,370,142		2,739,179		1,565,679	12,543,642	-
Net OPEB Liabilities		1,893,000		37,324		-	1,930,324	-
Total Component Unit	_							
School Board	\$	13,398,196	\$	2,790,008	\$	1,601,850	\$ 14,586,354	\$ 11,239

### **Component Unit Airport**

The following is a summary of changes in long-term obligation transactions for fiscal year ended June 30, 2020.

	Balance July 1, 2019	Increases	De	ecreases	Baland June 30		Due Within One Year	
Component Unit Airport: Direct Borrowing and				10.000	•		<b>• •</b> • • • • • • • • • • • • • • • •	_
Placement Revenue Bond	\$ 851,703	\$	\$	49,368	\$ 80	02,335	\$ 57,161	=
					Rever	nue Boi	nd	_
<u>Year End</u>	<u>ing June 30,</u>			Princ	ipal		Interest	_
2	2021			\$	57,161	\$	19,448	-
2	2022				63,838		8,590	
2	2023				64,591		7,837	
2	2024			(	65,533		7,075	
2	2025			(	66,124		6,304	
202	6-2030			4	13,475		21,093	
2031-2033					71,613		636	
Т	otal			\$ 8	02,335	\$	70,983	-

\$

802,335

#### Direct borrowing and placement revenue bond:

\$1,272,000 taxable revenue bond dated March 21, 2007, 4.54% interest, due in semi-annual combined principal and interest installments of \$87,557 beginning January 1, 2009 through July 1, 2032. In the event of default, the principal of this bond may be declared immediately due and payable by the registered owner of the bond by written notice to the Airport Authority.

#### NOTE 7 CAPITAL LEASES

The government has entered into a lease agreement as lessee for financing the acquisition of communication equipment for emergency medical services (EMS). This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of future minimum lease payments as of the inception date.

The assets acquired through capital leases are as follows:

		Primary	
	(	Government	
Assets:			
EMS Communications Equipment	\$	368,716	
Less: Amortization		(104,352)	
Total	\$	264,364	

The future minimum lease obligations and the net present value of minimum lease payments as of June 30, 2020, are as follows:

<u>Year Ended June 30,</u>	Primary overnment
2021	\$ 43,645
2022	43,645
2023	43,645
2024	43,645
2025	43,645
2026	43,645
2027	43,645
2028	43,644
2029	-
Total Minimum Lease Payments	 349,159
Less: Amount Representing Interest	 (45,226)
Present Value of Minimum Lease Payments	\$ 303,933

#### NOTE 8 UNEARNED AND DEFERRED/UNAVAILABLE REVENUE

Deferred/unavailable revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis, assessments for future periods are deferred. At June 30, 2020, deferred and unavailable revenue are reported as follows:

	Government-Wide	Balance	
	Statements	Sheet	
	Governmental	Governmental	
	Activities	Funds	
Unavailable Property Tax Revenue Representing Uncollected Property Tax Billings that are not Available for the Funding of Current Expenditures Second Half Assessments Due in December 2020	\$ - 7,564,233	\$    1,543,285 7,564,233	
Prepaid Property Taxes Due in December 2020 but Paid in Advance by Taxpayers Total	220,455 \$ 7,784,688	220,455 \$ 9,327,973	

#### NOTE 9 COMMITMENTS AND CONTINGENT LIABILITIES

Federal programs in which the County and discretely presented component unit School Board participate are audited in accordance with the provisions Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.* Pursuant to the provisions of this circular all major programs and certain other programs are tested for compliance with applicable grant requirements.

The Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

## NOTE 10 LITIGATION

At June 30, 2020, management is not aware of any matters of litigation involving the County, School Board, or EDA which would materially affect the County's financial position should any court decisions on pending matters not be favorable to such entities.

#### NOTE 11 RISK MANAGEMENT

The County and Component Units are exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County, Component Unit School Board, and Component Unit EDA participate with other localities in a public entity risk pool for their coverage of worker's compensation with Virginia Municipal League and public officials' liability with the Virginia Association of Counties Group Self Insurance Risk Pool. The County, Component Unit School Board, and Component Unit EDA pay an annual premium to the pools for general insurance through member premiums. The County, Component Unit School Board, and Component Unit EDA continue to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## NOTE 12 PENSION PLANS

## Plan Description

All full-time, salaried permanent employees of the County and (nonprofessional) employees of public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple- employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the <u>Code of Virginia</u>, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

#### **Benefit Structures**

The System administers three different benefit structures for covered employees – Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

a) Employees hired before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of creditable service or age 50 with at least 30 years of creditable service. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of creditable service or age 50 with at least 10 years of creditable service. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of creditable service or age 50 with at least 25 years of creditable service. Hazardous duty employees may retire beginning at age 60 with at least 5 years of creditable service or age 50 with at least 25 years of creditable service. Hazardous duty employees may retire with a reduced benefit beginning at age 60 with at least 5 years of creditable service or age 50 with at least 25 years of creditable service. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of creditable service.

## NOTE 12 PENSION PLANS (CONTINUED)

### **Benefit Structures (Continued)**

- b) Employees hired on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013 are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of creditable service or when the sum of their age and service equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of creditable service. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of creditable service or age 50 with at least 25 years of creditable service. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 25 years of creditable service. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 25 years of creditable service.
- c) Non-hazardous duty employees hired on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of creditable service, or when the sum of their age and service equal 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of creditable service. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

#### Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total creditable service. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.7% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.7% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.7% or 1.85% for sheriffs and regional jail superintendents, and 1.7% or 1.85% for sheriffs and regional jail superintendents, and 1.7% or 1.85% for sheriffs and regional jail superintendents, and 1.7% or 1.85% for sheriffs and regional jail superintendents, and 1.7% or 1.85% for hazardous duty employees as elected by the employee's 60 consecutive months of highest compensation is the average of the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

## NOTE 12 PENSION PLANS (CONTINUED)

## Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of creditable service are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the <u>Code of Virginia</u>, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

## Employees Covered by Benefit Terms

As of the June 30, 2018 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Primary Government	Component Unit School Board (Nonprofessional)
Inactive Members or their Beneficiaries Currently		
Receiving Benefits	42	39
Inactive Members:		
Vested Inactive Members	9	6
Nonvested Inactive Members	12	13
Inactive Members Active Elsewhere in VRS	47	8
Total Inactive Members	68	27
Active Members	82	31
Total Covered Employees	192	97

## **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of</u> <u>Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The County's contractually required employer contribution rate for the year ended June 30, 2020 was 8.26% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2018.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$335,788 and \$313,245 for the years ended June 30, 2020 and June 30, 2019, respectively.

## NOTE 12 PENSION PLANS (CONTINUED)

### **Contributions (Continued)**

The Component Unit School Board's contractually required employer contribution rate for nonprofessional employees for the year ended June 30, 2020 was 7.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2018.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$43,659 and \$40,538 for the years ended June 30, 2020 and June 30, 2019, respectively.

#### Net Pension Liability (Asset)

The net pension liability (asset) (NPL(A)) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The County's and Component Unit School Board's (nonprofessional) net pension liabilities were measured as of June 30, 2019. The total pension liabilities used to calculate the net pension liabilities were determined by an actuarial valuation performed as of June 30, 2018 and rolled forward to the measurement date of June 30, 2019.

#### Actuarial Assumptions – General Employees

The total pension liability for General Employees in the County's and Component Unit School Board's (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2018, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019.

Inflation	2.5%
Salary increases, including inflation	3.5% – 5.35%
Investment rate of return	6.75%, net of pension plan investment expense,
	including inflation*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

## NOTE 12 PENSION PLANS (CONTINUED)

#### Actuarial Assumptions – General Employees (Continued)

#### Mortality Rates:

Largest 10 – Non-Hazardous Duty: 20% of deaths are assumed to be service related

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

## Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

All Others (Non 10 Largest) – Non-Hazardous Duty: 15% of deaths are assumed to be service related

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

## Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

## NOTE 12 PENSION PLANS (CONTINUED)

## Actuarial Assumptions – General Employees (Continued)

<u>Mortality Rates:</u>	
Largest 10 – Non-Hazardous Duty:	
Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%
Discount Rate	Decrease rate from 7.00% to 6.75%

All Others (Non 10 Largest) – Non- Hazardous Duty:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP- 2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

## NOTE 12 PENSION PLANS (CONTINUED)

#### Actuarial Assumptions – Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the Political Subdivision Retirement Plan was based on an actuarial valuation as of June 30, 2018, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019:

Inflation	2.5%
Salary increases, including inflation	3.5% – 4.75%
Investment rate of return	6.75%, net of pension plan investment
	expense, including inflation*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

Mortality Rates:

Largest 10 – Hazardous Duty: 70% of deaths are assumed to be service related Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year, 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

All Others (Non 10 Largest) – Hazardous Duty: 45% of deaths are assumed to be service related Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year, 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

## NOTE 12 PENSION PLANS (CONTINUED)

# Actuarial Assumptions – Public Safety Employees with Hazardous Duty Benefits (Continued)

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study are as follows:

Largest 10 – Hazardous Duty:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP- 2014 projected to 2020
Retirement Rates	Lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Increased rates
Salary Scale	No change
Line of Duty Disability	Decrease rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

All Others (Non 10 Largest) – Hazardous Duty:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

## NOTE 12 PENSION PLANS (CONTINUED)

### Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the longterm expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

			Weighted
		Arithmetic	Average
		Long-Term	Long-Term
	Target	Expected	Expected
Asset Class (Strategy)	Allocation	Rate of Return	Rate of Return
Public Equity	34.00 %	5.61 %	1.91 %
Fixed Income	15.00	0.88	0.13
Credit Strategies	14.00	5.13	0.72
Real Assets	14.00	5.27	0.74
Private Equity	14.00	8.77	1.23
MAPS	6.00	3.52	0.21
PIP	3.00	6.29	0.19
Total	100.00 %		5.12 %
Inflation			2.50 %
*Expected arithmetic nominal return			7.62 %

\* The above allocation provides a one-year return of 7.62%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. The VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation.

#### NOTE 12 PENSION PLANS (CONTINUED)

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2019, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017, actuarial valuations, whichever was greater. From July 1, 2019, on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### Changes in Net Pension Liability (Asset)

	Primary Government					
	Increase (Decrease)					
	Total Plan Ne					
	Pension	Fiduciary	Pension			
	Liability	Net Position	Liability (Asset)			
	(a)	(b)	(a) - (b)			
Balances at June 30, 2018	\$ 15,834,780	\$ 16,412,959	\$ (578,179)			
Changes for the Year:						
Service Cost	503,727	-	503,727			
Interest	1,079,088	-	1,079,088			
Differences between Expected	-	-	-			
and Actual Experience	18,877	-	18,877			
Contributions - Employer	-	313,261	(313,261)			
Contributions - Employee	-	188,624	(188,624)			
Net Investment Income	-	1,084,332	(1,084,332)			
Benefit Payments, Including Refunds	(820,422)	(820,422)	-			
Change in Assumption	459,815	-	459,815			
Refunds of Employee Contributions	(18,054)	(18,054)	-			
Administrative Expenses	-	(10,804)	10,804			
Other Changes		(685)	685			
Net Changes	1,223,031	736,252	486,779			
Balances at June 30, 2019	\$ 17,057,811	\$ 17,149,211	\$ (91,400)			

## NOTE 12 PENSION PLANS (CONTINUED)

#### Changes in Net Pension Liability

	Component School Board (Nonprofessional)						
	Increase (Decrease)						
	Total	Total Plan Net					
	Pension	Fiduciary	Pension				
	Liability	Net Position	Liability (Asset)				
	(a)	(b)	(a) - (b)				
Balances at June 30, 2018	\$ 4,436,819	\$ 4,345,677	\$ 91,142				
Changes for the Year:			-				
Service Cost	61,356	-	61,356				
Interest	300,904	-	300,904				
Differences between Expected	-	-	-				
and Actual Experience	54,016	-	54,016				
Changes in Assumption	106,342	-	106,342				
Contributions - Employer	-	40,539	(40,539)				
Contributions - Employee	-	27,282	(27,282)				
Net Investment Income	-	281,596	(281,596)				
Benefit Payments, Including Refunds	(276,498)	(276,498)	-				
Refunds of Employee Contributions	114	114	-				
Administrative Expenses	-	(2,945)	2,945				
Other Changes		(176)	176				
Net Changes	246,234	69,912	176,322				
Balances at June 30, 2019	\$ 4,683,053	\$ 4,415,589	\$ 267,464				

#### Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of the County and Component Unit School Board (nonprofessional) using the discount rate of 6.75%, as well as what the County's and Component Unit School Board's (nonprofessional) net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

			Rate		
	19	% Decrease (5.75%)	 ent Discount (6.75%)	1	% Increase (7.75%)
County's Net Pension (Liability) Asset Component Unit School Board's	\$	1,977,523	\$ (91,400)	\$	(1,746,357)
(Nonprofessional Net Pension Liability (Asset)	\$	741,040	\$ 267,464	\$	(117,531)

## NOTE 12 PENSION PLANS (CONTINUED)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2020, the County and Component Unit School Board (nonprofessional) recognized pension expense of \$239,724 and \$152,667, respectively. At June 30, 2020, the County and Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Primary Government				Component loard (Nonp					
		Deferred	Ľ	Deferred	D	Deferred		eferred		
	O	utflows of	lr	nflows of	Outflows of		In	flows of		
	R	Resources		Resources		Resources		esources	Re	sources
Differences between Expected										
Actual Experience	\$	12,708	\$	149,642	\$	27,160	\$	-		
Change in Assumptions		309,549		5,142		52,904		-		
Net Difference between										
Projected and Actual										
Earnings on Pension Plan										
Investments		186,882		334,713		54,880		91,595		
Employer Contributions										
Subsequent to the										
Measurement Date		335,788		-		43,659		-		
Total	\$	844,927	\$	489,497	\$	178,603	\$	91,595		

\$335,788 and \$43,659 reported as deferred outflows of resources related to pensions resulting from the County's and Component Unit School Board's (nonprofessional) contributions, respectively, subsequent to the measurement date will be recognized as a reduction (increase) of the Net Pension Liability (Asset) in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

	Pi	Primary		Component Unit School Board		
<u>Year Ended June 30,</u>	Government		(Nonp	orofessional)		
2021	\$	5,903	\$	81,893		
2022		(3,172)		(40,896)		
2023		6,431		(688)		
2024		10,480		3,040		
2025		-		-		

## NOTE 12 PENSION PLANS (CONTINUED)

### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2019 Comprehensive Annual Financial Report (CAFR). A copy of the 2019 VRS CAFR may be downloaded from the VRS website at varetire.org/pdf/publications/2019-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

### Component Unit School Board (Professional)

#### Plan Description

Al full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the System). Additional information related to the plan description is included in the first section of this note.

### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code</u> <u>of Virginia</u>, as amended, but may be impacted as a result of funding provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

Each School Division's contractually employer required contribution rate for the year ended June 30, 2020 was 15.68% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$1,226,429 and \$1,233,398 for the years ended June 30, 2020 and June 30, 2019, respectively.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the school division reported a liability of \$12,276,178 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2019 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2019 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2019, the school division's proportion was .09328% as compared to .09591% at June 30, 2018.

## NOTE 12 PENSION PLANS (CONTINUED)

## Component Unit School Board (Professional) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2020, the school division recognized pension expense of \$892,263. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2020, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of	Deferred Inflows of
	Resources	Resources
Differences between Expected Actual Experience	\$ -	\$ 786,095
Change in Assumptions	1,215,629	-
Net Difference between Projected and Actual	-	269,556
Changes in Proportionate Share	6,455	1,164,663
Earnings on Pension Plan Investments	-	-
Employer Contributions Subsequent to the		
Measurement Date	1,226,429	-
Total	\$ 2,448,513	\$ 2,220,314

\$1,222,084 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year Ended June 30,</u>	_	Amount		
2021	_	\$	(356,278)	
2022			(574,488)	
2023			(187,996)	
2024			50,001	
2025			70,531	

## NOTE 12 PENSION PLANS (CONTINUED)

#### Component Unit School Board (Professional) (Continued)

#### Actuarial Assumptions

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2018, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019.

Inflation	2.5%
Salary increases, including inflation	3.5% – 5.95%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

Mortality Rates:

Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

Postretirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

## NOTE 12 PENSION PLANS (CONTINUED)

## Component Unit School Board (Professional) (Continued)

## Actuarial Assumptions (Continued)

The actuarial assumptions used in the June 30, 2018, valuation were based on the results of an actuarial experience study for the period from July 1, 2012, through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP- 2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Discount Rate	Decrease from 7.00% to 6.75%

#### Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2019, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

		Teacher Employee Retirement Plan
Total Pension Liability	\$	49,683,336
Plan Fiduciary Net Position		36,552,769
Employers' Net Pension Liability (Asset)	\$	13,130,567
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		73.51 %

## NOTE 12 PENSION PLANS (CONTINUED)

## Component Unit School Board (Professional) (Continued)

#### Net Pension Liability (Continued)

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

# Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

		Rate	
	1% Decrease (5.75%)	1% Increase (7.75%)	
School Board's Proportionate Share of the VRS Teacher Employee Retirement Plan Net Pension Liability (Asset)	\$ 18,480,981	\$ 12,276,178	\$ 7,145,955

## Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2019 Comprehensive Annual Financial Report (CAFR). A copy of the 2019 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2019-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2019</a> annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## NOTE 12 PENSION PLANS (CONTINUED)

## Primary Government and Component Unit School Board

#### Aggregate Pension Information

	Primary Government										Component Unit School Board							
					Ne	et Pension		Net Pension										
	Deferred Deferred Outflows Inflows			Deferred Liability			Pension Expense		Deferred Outflows		Deferred Inflows		Liability (Asset)		Pension Expense			
				(Asset)														
VRS Pension Plans:																		
Primary Government	\$	844,927	\$	489,497	\$	(91,400)	\$	(239,724)	\$	-	\$	-	\$	-	\$	-		
School Board		-		-		-		-		-		-		-		-		
Nonprofessional		-		-		-		-		178,603		91,595		267,464		152,667		
School Board		-		-		-		-		-				-		-		
Professional		-		-		-		-		2,448,513		2,220,314		12,276,178		892,263		
Total	\$	844,927	\$	489,497	\$	(91,400)	\$	(239,724)	\$	2,627,116	\$	2,311,909	\$	12,543,642	\$	1,044,930		

## NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN)

### Plan Description

The Group Life Insurance (GLI) Program was established pursuant to §51.1-500 et seq. of the <u>Code of Virginia</u>, as amended, and which provides the authority under which benefit terms are established or may be amended. All full- time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Program upon employment. This is a cost-sharing multiple- employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

The specific information for GLI OPEB, including eligibility, coverage, and benefits is described below:

#### **Eligible Employees**

The GLI Program was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the program. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

## NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

## Benefit Amounts

The GLI Program is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, safety belt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of creditable service, the minimum benefit payable was set at \$8,000 by statute in 2015. This amount is increased annually based on the VRS Plan 2 cost-of-living adjustment and was increased to \$8,463 effective June 30, 2020.

## **Contributions**

The contribution requirements for the Group Life Insurance Program are governed by § 51.1-506 and § 51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the Group Life Insurance Program was 1.31% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.79% (1.31% X 60%) and the employer component was 0.52% (1.31% X 40%). Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution. Each employer's contractually required employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Program from the entity were \$21,193 and \$20,503 for the years ended June 30, 2020, and June 30, 2019, respectively.

Contributions to the GLI Program from the Component Unit School Board professional group were \$40,833 and \$40,904 for the years ended June 30, 2020 and June 30, 2019, respectively. Contributions to the GLI Program from the Component Unit School Board nonprofessional group were \$3,020 and \$3,105 for the years ended June 30, 2020 and June 30, 2019, respectively.

### NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

# GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Program OPEB

At June 30, 2020, the County reported a liability of \$327,243 for its proportionate share of the Net GLI OPEB Liability. The Component Unit School Board professional and nonprofessional groups reported liabilities of \$653,022 and \$49,631, respectively, for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2019 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation as of that date. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the Group Life Insurance Program for the year ended June 30, 2019 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2019, the County's proportion was .02011% as compared to .02051% at June 30, 2018. At June 30, 2019, the Component Unit School Board professional and nonprofessional groups' proportion was .04013% and .00305%, respectively as compared to .04092% and .00339% respectively at June 30, 2018.

For the year ended June 30, 2020, the County recognized GLI OPEB expense of \$4,220. For the year ended June 30, 2020, the Component Unit School Board professional group recognized GLI OPEB expense of \$1,145 For the year ended June 30, 2020, the Component Unit School Board nonprofessional group recognized GLI OPEB expense of \$298. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2020, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

		Primary G	overnr	ment	Component School Board (Professional)					Component School Board (Nonprofessional)				
	Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources		Deferred Inflows of Resources			
Differences between Expected														
Actual Experience	\$	21,764	\$	4,244	\$	43,430	\$	8,471	\$	3,301	\$	644		
Net Difference between														
Projected and Actual														
Earnings on GLI OPEB Program		-		6,722		-		13,414		-		1,019		
Change in Assumptions		20,660		9,868		41,228		19,691		3,133		1,497		
Change in Proportion		-		13,981		-		59,541		-		4,537		
Employer Contributions														
Subsequent to the														
Measurement Date		21,193		-		40,833		-		3,020		-		
Total	\$	63,617	\$	34,815	\$	125,491	\$	101,117	\$	9,454	\$	7,697		

# NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

# GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Program OPEB (Continued)

\$21,193, \$40,833, and \$3,020, respectively, reported as deferred outflows of resources related to the GLI OPEB resulting from the County, Component Unit School Board professional and nonprofessional group's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

<u>Year Ended June 30,</u>	Primary Government		Component Unit School Board (Professional)		Component Unit School Board (Nonprofessional)	
2021	\$ (2,185)	\$	(11,636)	\$	(673)	
2022	(2,184)		(11,635)		(673)	
2023	663		(5,954)		(241)	
2024	4,251		1,331		153	
2025	5,522		8,349		170	
Thereafter	1,542		3,086		1	

# NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

# **Actuarial Assumptions**

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2018, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019. The assumptions include several employer groups as noted below. Mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS CAFR.

Inflation	2.5%
Salary increases, including inflation:	3.5% – 5.35%
General state employees	3.5%-5.95%
Teachers	3.5%-4.75%
SPORS employees	3.5%-4.75%
VaLORS employees	4.5%
JRS employees	3.5%-5.35%
Locality - General employees	3.5%-4.75%
Locality - Hazardous Duty employees	6.75%, net of investment expenses,
Investment rate of return	including inflation*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of the OPEB liabilities.

# Mortality Rates – Teachers

Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

### Postretirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90. Post-Disablement:

# RP-2014 Disability Mortality R

RP-2014 Disability Mortality Rates projected with scale BB to 2020; 115% of rates for males and females.

# NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

# Mortality Rates – Teachers (Continued)

The actuarial assumptions used in the June 30, 2018, valuation were based on the results of an actuarial experience study for the period from July 1, 2012, through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP- 2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Discount Rate	Decrease rate from 7.00% to 6.75%

# Mortality Rates – Largest Ten Locality Employers – General Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates. Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

# NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

## Mortality Rates - Largest Ten Locality Employers - General Employees (Continued)

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%
Discount Rate	Decrease from 7.00% to 6.75%

### Mortality Rates – Non-Largest Ten Locality Employers – General Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates. Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

# NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

# <u>Mortality Rates – Non-Largest Ten Locality Employers – General Employees</u> (Continued)

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

### Mortality Rates – Largest Ten Locality Employers – Hazardous Duty Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

# NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

## <u>Mortality Rates – Largest Ten Locality Employers – Hazardous Duty Employees</u> (Continued)

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP- 2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Increased disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%
Discount Rate	Decrease rate from 7.00% to 6.75%

### Mortality Rates – Non-Largest Ten Locality Employers – Hazardous Duty Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year. Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

# NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

# <u>Mortality Rates – Non-Largest Ten Locality Employers – Hazardous Duty Employees</u> (Continued)

The actuarial assumptions used in the June 30, 2018, valuation were based on the results of an actuarial experience study for the period from July 1, 2012, through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%
Discount Rate	Decrease from 7.00% to 6.75%

# **NET GLI OPEB Liability**

The net OPEB liability (NOL) for the Group Life Insurance Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the Measurement Date of June 30, 2019, NOL amounts for the Group Life Insurance Program are as follows (amounts expressed in thousands):

	Group Life Insurance OPEB Program
Total GLI OPEB Liability Plan Fiduciary Net Position	\$ 3,390,238 1,762,972
Employers' Net GLI OPEB Liability (Asset)	\$ 1,627,266
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	52.00 %

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

## Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

			Weighted
		Arithmetic	Average
		Long-Term	Long-Term
	Target	Expected	Expected
Asset Class (Strategy)	Allocation	Rate of Return	Rate of Return
Public Equity	34.00 %	5.61 %	1.91 %
Fixed Income	15.00	0.88	0.13
Credit Strategies	14.00	5.13	0.72
Real Assets	14.00	5.27	0.74
Private Equity	14.00	8.77	1.23
MAPS	6.00	3.52	0.21
PIP	3.00	6.29	0.19
Total	100.00 %		5.12 %
Inflation			2.50 %
*Expected arithmetic nominal return			7.62 %

\*The above allocation provides a one-year return of 7.62%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. The VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation.

# NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

## **Discount Rate**

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2019, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rates. From July 1, 2019 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

# Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher(7.75%) than the current rate:

			Rate		
	. / •	Decrease (5.75%)	 ent Discount (6.75%)	1%	6 Increase (7.75)
County's Proportionate Share of the Group Life Insurance Program Net OPEB Liability	\$	429,907	\$ 327,243	\$	243,985
Component School Board (Professional)'s Proportionate Share of the Group Life Insurance Program Net OPEB Liability		857,890	653,022		486,879
Component School Board (Nonprofessional)'s Proportionate Share of the Group Life Insurance Program Net OPEB Liability		65,202	49,631		37,004

# NOTE 13 GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB PLAN) (CONTINUED)

## GLI Program Fiduciary Net Position

Detailed information about the GLI Program's Fiduciary Net Position is available in the separately issued VRS 2019 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <u>http://www.varetire.org/Pdf/Publications/2019-annual-report.pdf</u>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN)

### Plan Description

The Political Subdivision Health Insurance Credit (HIC) Program was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Program upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Program OPEB, including eligibility, coverage and benefits is described below:

### Eligible Employees

The Political Subdivision Retiree HIC Program was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

### Benefit Amounts

The Political Subdivision Retiree HIC Program is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

# NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED(

# HIC Program Notes

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

# Employees Covered by Benefit Terms

As of the June 30, 2018, actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	Primary
	Government
Inactive Members or their Beneficiaries	
Currently Receiving Benefits	5
Inactive Members:	
Vested Inactive Members	2
Total Inactive Members	7
Active Members	31
Total Covered Employees	38

# **Contributions**

The contribution requirements for active employees is governed by §51.1-1402(E) of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The County's contractually required employer contribution rate for the year ended June 30, 2020 was .48% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the County to the HIC Program were \$8,093 and \$7,609 for the years ended June 30, 2020 and June 30, 2019, respectively.

# Net HIC OPEB Liability

The County's net Health Insurance Credit OPEB liability was measured as of June 30, 2019. The total Health Insurance Credit OPEB liability was determined by an actuarial valuation performed as of June 30, 2018, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019.

# NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

## Actuarial Assumptions

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2018, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019.

Inflation	2.5%
Salary increases, including inflation:	
Locality - General employees	3.5%-5.35%
Locality - Hazardous Duty employees	3.5%-4.75%
Investment rate of return	6.75%, net of investment expenses,
	including inflation*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of the OPEB liabilities.

### Mortality Rates – Largest Ten Locality Employers – General Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

# NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# **Actuarial Assumptions (Continued)**

# Mortality Rates - Largest Ten Locality Employers - General Employees

The actuarial assumptions used in the June 30, 2018, valuation were based on the results of an actuarial experience study for the period from July 1, 2012, through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%
Discount Rate	Decrease rate from 7.00% to 6.75%

Mortality Rates – Non-Largest Ten Locality Employers – General Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates. Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

# Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

# NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# Actuarial Assumptions (Continued)

# <u>Mortality Rates – Non-Largest Ten Locality Employers – General Employees</u> (Continued)

The actuarial assumptions used in the June 30, 2018, valuation were based on the results of an actuarial experience study for the period from July 1, 2012, through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

Mortality Rates – Largest Ten Locality Employers – Hazardous Duty Employees

### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year. Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

# Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

# NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# Actuarial Assumptions (Continued)

<u>Mortality Rates – Largest Ten Locality Employers – Hazardous Duty Employees</u> (<u>Continued</u>)

The actuarial assumptions used in the June 30, 2018, valuation were based on the results of an actuarial experience study for the period from July 1, 2012, through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Increased disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%
Discount Rate	Decrease rate from 7.00% to 6.75%

Mortality Rates – Non-Largest Ten Locality Employers – Hazardous Duty Employees

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year. Postretirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

# Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

# NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# Actuarial Assumptions (Continued)

<u>Mortality Rates – Non-Largest Ten Locality Employers – Hazardous Duty Employees</u> (<u>Continued</u>)

The actuarial assumptions used in the June 30, 2018, valuation were based on the results of an actuarial experience study for the period from July 1, 2012, through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

# NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

			Weighted
		Arithmetic	Average
		Long-Term	Long-Term
	Target	Expected	Expected
Asset Class (Strategy)	Allocation	Rate of Return	Rate of Return
Public Equity	34.00 %	5.61 %	1.91 %
Fixed Income	15.00	0.88	0.13
Credit Strategies	14.00	5.13	0.72
Real Assets	14.00	5.27	0.74
Private Equity	14.00	8.77	1.23
MAPS	6.00	3.52	0.21
PIP	3.00	6.29	0.19
Total	100.00 %		5.12 %
Inflation			2.50 %
*Expected arithmetic nominal return			7.62 %

\*The above allocation provides a one-year return of 7.62%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. The VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation.

# NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

### Discount Rate

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2019, the rate contributed by the entity for the HIC OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

## Changes in Net HIC OPEB Liability

		Primary Government				
	Increase (Decrease)			)		
		Total		Plan		Net
	F	Pension	Fi	duciary	F	Pension
	l	_iability	Net	Position	Liab	ility (Asset)
		(a)		(b)	(	(a) - (b)
Balances at June 30, 2018	\$	49,390	\$	14,176	\$	35,214
Changes for the Year:						-
Service Cost		3,943		-		3,943
Interest		3,329		-		3,329
Differences between Expected		-		-		-
and Actual Experience		11,331		-		11,331
Contributions - Employer		-		7,610		(7,610)
Change of Assumptions		1,370		-		1,370
Net Investment Income		-		1,066		(1,066)
Benefit Payments		(3,666)		(3,666)		-
Administrative Expenses		-		(26)		26
Other Changes		-		(1)		1
Net Changes		16,307		4,983		11,324
Balances at June 30, 2019	\$	65,697	\$	19,159	\$	46,538

## NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# Sensitivity of the County's HIC Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the Political Subdivision Health Insurance Credit Program net HIC OPEB liability using the discount rate of 6.75%, as well as what the Political Subdivision's net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower 5.75% or one percentage point higher 7.75% than the current rate.

				Rate		
	1%	Decrease	Curre	ent Discount	1%	Increase
	(	5.75%)		(6.75%)		(7.75)
County's Net HIC OPEB Liability (Asset)	\$	52,565	\$	46,538	\$	41,338

# HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Program OPEB

For the year ended June 30, 2020, the County recognized HIC Program OPEB expense of \$7,510. At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to the County's HIC Program from the following sources:

	Deferred		Deferred	
	Outflows of		Inflows of	
	Resources		Resources	
Differences between Expected Actual Experience	\$	9,503	\$	(1,626)
Net Difference between Projected and Actual				
Earnings on HIC OPEB Investments		67		(117)
Change in Assumptions		1,149		(682)
Change in Proportionate Share				
Employer Contributions Subsequent to the				
Measurement Date		8,093		
Total	\$	18,812	\$	(2,425)

\$8,093 reported as deferred outflows of resources related to the HIC OPEB resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the Fiscal Year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30,</u>	Ar	nount
2021	\$	1,340
2022		1,341
2023		1,451
2024		1,706
2025		2,049
Thereafter		407

# NOTE 14 HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

## HIC Program Plan Data

Information about the VRS Political Subdivision Health Insurance Credit Program is available in the separately issued VRS 2019 Comprehensive Annual Financial Report (CAFR). A copy of the 2019 VRS CAFR may be downloaded from the VRS website at varetire.org/pdf/publications/2019- annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

# NOTE 15 TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN)

### Plan Description

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Program was established pursuant to §51.1-1400 et seq. of the <u>Code of Virginia</u>, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Program. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Program OPEB, including eligibility, coverage, and benefits is described below:

### Eligible Employees

The Teacher Employee Retiree HIC Program was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

### Benefit Amounts

The Teacher Employee HIC Program is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire with at least 15 years of service credit, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

# NOTE 15 TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# HIC Program Notes

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long- term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

# **Contributions**

The contribution requirements for active employees is governed by §51.1-1401(E) of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2020, was 1.20% of covered employee compensation for employees in the VRS Teacher Employee Health Insurance Credit Program. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee Health Insurance Credit Program were \$93,859 and \$94,393 for the years ended June 30, 2020 and June 30, 2019, respectively.

# <u>Teacher Employee HIC Program OPEB Liabilities, Teacher Employee HIC Program</u> <u>OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of</u> <u>Resources Related to the Teacher Employee HIC Program OPEB</u>

At June 30, 2020, the school division reported a liability of \$1,227,671 for its proportionate share of the VRS Teacher Employee Health Insurance Credit Program Net OPEB Liability. The Net VRS Teacher Employee HIC Program OPEB Liability was measured as of June 30, 2019 and the total VRS Teacher Employee HIC Program OPEB Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net VRS Teacher Employee HIC Program OPEB Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net VRS Teacher Employee HIC Program OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC Program OPEB plan for the year ended June 30, 2019 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2019, the school division's proportion of the VRS Teacher Employee HIC Program was .09378% as compared to .09608% at June 30, 2018.

For the year ended June 30, 2020, the school division recognized VRS Teacher Employee HIC Program OPEB expense of \$78,520. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Program Net OPEB expense was related to deferred amounts from changes in proportion.

# NOTE 15 TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

<u>Teacher Employee HIC Program OPEB Liabilities, Teacher Employee HIC Program</u> <u>OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of</u> <u>Resources Related to the Teacher Employee HIC Program OPEB (Continued)</u>

At June 30, 2020, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC Program OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected Actual Experience	\$-	\$ 6,954
Net Difference between Projected and Actual		
Earnings on HIC OPEB Investments	78	-
Change in Assumptions	28,574	8,531
Change in Proportion	-	122,129
Employer Contributions Subsequent to the		
Measurement Date	93,859	-
Total	\$ 122,511	\$ 137,614

\$93,859 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the Fiscal Year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30,</u>	_	Amount		
2021		\$ (21,35		
2022			(21,357)	
2023			(20,819)	
2024			(20,999)	
2025			(17,748)	
Thereafter			(6,684)	

# NOTE 15 TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# **Actuarial Assumptions**

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Program was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation	2.5%
Salary increases, including inflation	3.5%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of OPEB liabilities.

# Mortality Rates – Teachers

Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

Postretirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; 115% of rates for males and females.

# NOTE 15 TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# Actuarial Assumptions (Continued)

# Mortality Rates - Teachers (Continued)

The actuarial assumptions used in the June 30, 2018, valuation were based on the results of an actuarial experience study for the period from July 1, 2012, through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Discount Rate	Decrease rate from 7.00% to 6.75%

# Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee Health Insurance Credit Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2019, NOL amounts for the VRS Teacher Employee Health Insurance Credit Program is as follows (amounts expressed in thousands):

		Teacher	
	En	nployee HIC	
	C	PEB Plan	
Total Teacher Employee HIC OPEB Liability	\$	1,032,094	
Plan Fiduciary Net Position		109,023	
Teacher Employee Net HIC OPEB Liability (Asset)	\$	923,071	
Plan Fiduciary Net Position as a Percentage			
of the Total GLI OPEB Liability		10.56 %	

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# NOTE 15 TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# Long-Term Expected Rate of Return

The long-term expected rate of return on VRS System investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

			Weighted
		Arithmetic	Average
		Long-Term	Long-Term
	Target	Expected	Expected
Asset Class (Strategy)	Allocation	Rate of Return	Rate of Return
Public Equity	34.00 %	5.61 %	1.91 %
Fixed Income	15.00	0.88	0.13
Credit Strategies	14.00	5.13	0.72
Real Assets	14.00	5.27	0.74
Private Equity	14.00	8.77	1.23
MAPS	6.00	3.52	0.21
PIP	3.00	6.29	0.19
Total	100.00 %		5.12 %
			0.50.0/
Inflation			2.50 %
*Expected arithmetic nominal return			7.62 %

\*The above allocation provides a one-year return of 7.62%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. The VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation.

# NOTE 15 TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PROGRAM (OPEB PLAN) (CONTINUED)

# Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2019, the rate contributed by each school division for the VRS Teacher Employee Health Insurance Credit Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribute 100% of the actuarially determined contribution rate. From July 1, 2019, on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

## <u>Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC</u> <u>Net OPEB Liability to Changes in the Discount Rate</u>

The following presents the school division's proportionate share of the VRS Teacher Employee HIC Program net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

				Rate		
	19	% Decrease (5.75%)	Cur	rent Discount (6.75%)	19	% Increase (7.75)
School Division's Proportionate Share of the VRS Teacher Employee HIC OPEB Plan Net HIC OPEB Liability	\$	1,373,973	\$	1,227,671	\$	1,103,388

# Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee Health Insurance Credit Program's Fiduciary Net Position is available in the separately issued VRS 2019 Comprehensive Annual Financial Report (CAFR). A copy of the 2019 VRS CAFR may be downloaded from the VRS website at varetire.org/pdf/publications/2019-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

# NOTE 16 SUMMARY OF OTHER POSTEMPLOYMENT BENEFIT PLANS

#### Primary Government and Component Unit School Board

	Primary Government								Component Unit School Board							
					N	let OPEB			Net OPEB							
	0	Deferred	I	Deferred		Liability		OPEB	Deferred Deferred			Liability		OPEB		
	(	Dutflows		Inflows		(Asset)	E	xpense	(	Outflows		Inflows	(Asset)		Expense	
VRS OPEB Plans:																
Group Life Insurance																
Program:																
County	\$	63,617	\$	34,815	\$	327,243	\$	4,220	\$	-	\$	-	\$	-	\$	-
School Board		-		-		-		-		-		-		-		-
Nonprofessional		-		-		-		-		9,454		7,697		49,631		208
School Board		-		-		-		-		-		-		-		-
Professional		-		-		-		-		125,491		101,117	6	653,022		1,145
County Health Insurance																
Credit Program		18,812		(2,425)		46,538		7,510		-		-		-		-
Teacher Health Insurance																
Credit Program		-		-		-		-		122,511		137,614	1,2	227,671		78,520
Total	\$	82,429	\$	32,390	\$	373,781	\$	11,730	\$	257,456	\$	246,428	\$ 1,9	930,324	\$	79,873

# NOTE 17 SURETY BONDS

Commonwealth of Virginia - Department of General	
Services, Division of Risk Management-Faithful	
Performance Bond:	
G. J. Ashworth, Clerk of the Circuit Court	\$ 103,000
B. A. "Penny" Davis, Treasurer	300,000
T. M. Blackwell, Commissioner of the Revenue	3,000
Walter Holmes, Sheriff	30,000
U. S. Fidelity and Guaranty Company - Surety:	
Social Services Employees - Blanket Bonds	100,000
Commonwealth of Virginia, Division of Risk Management:	
County and Component Unit - School Board Employees	1,000,000

## NOTE 18 LINE OF DUTY ACT (LODA) (OPEB BENEFITS)

The Line of Duty Act (LODA) provides death and healthcare benefits to certain law enforcement and rescue personnel, and their beneficiaries, who were disabled or killed in the line of duty. Benefit provisions and eligibility requirements are established by title 9.1 Chapter 4 of the Code of Virginia. Funding of LODA benefits is provided by employers in one of two ways: (a) participation in the Line of Duty and Health Benefits Trust Fund (LODA Fund), administered by the Virginia Retirement System (VRS) or (b) self-funding by the employer or through an insurance company.

The County has elected to provide LODA benefits through an insurance company. The obligation for the payment of benefits has been effectively transferred from the County to Virginia Association of Counties. Virginia Association of Counties assumes all liability for the County's LODA claims that are approved by VRS. The pool purchases reinsurance to protect the pool from extreme claims costs.

## NOTE 18 LINE OF DUTY ACT (LODA) (OPEB BENEFITS) (CONTINUED)

The current-year OPEB expense/expenditure for the insured benefits is defined as the amount of premiums or other payments required for the insured benefits for the reporting period in accordance with the agreement with the insurance company for LODA and a change in liability to the insurer equal to the difference between amounts recognized as OPEB expense and amounts paid by the employer to the insurer. The County's LODA coverage is fully covered or "insured" through Virginia Association of Counties. This is built into the LODA coverage cost presented in the annual renewals. The County's LODA premium for the year ended June 30, 2020 was \$14,004.

## NOTE 19 UPCOMING PRONOUNCEMENTS

The GASB has issued several pronouncements that will impact future financial presentations. Management has not determined what, if any, impact implementation of the following statements will have on the County.

GASB Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported by establishing criteria for identifying fiduciary activities of all state and local governments. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

GASB Statement No. 87, *Leases*. The objective of this Statement is to improve accounting and financial reporting for leases by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period to enhance relevance and comparability of information while simplifying the accounting. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

GASB Statement No. 90, *Majority Equity Interests* – an amendment of GASB Statements No. 14 and No. 61. The objective of this Statement is to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

## NOTE 19 UPCOMING PRONOUNCEMENTS (CONTINUED)

GASB Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021.

GASB Statement No. 92, *Omnibus 2020*. This objective of this Statement is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues have been identified during the implementation of certain GASB Statements. Most of the requirements of this Statement are effective for reporting periods beginning after June 15, 2020.

GASB Statement No. 93, *Replacement of Interbank Offered Rates*. This Statement addresses the accounting and financial reporting implications that result from the replacement of IBOR. The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2020.

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022.

GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans* – An Amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32. The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units; (2) mitigate costs associated with the reporting of certain benefit plans; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for certain Section 457 plans. The requirements of this Statement for items (1) and (2) were immediately effective upon issuance in June of 2020. The requirements for item (3) are effective for fiscal years beginning after June 15, 2021.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# COUNTY OF ESSEX, VIRGINIA GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2020

# **EXHIBIT 8**

						ariance with inal Budget
	Budget Original		Amo	unts Final	Actual Amounts	Positive (Negative)
REVENUES		Oliginal		1 IIIdi	 Amounts	 (Negative)
General Property Taxes	\$	15,499,005	\$	15,499,005	\$ 15,536,805	\$ 37,800
Other Local Taxes		2,863,000		2,863,000	2,626,777	(236,223)
Permits, Privilege Fees,						( , ,
and Regulatory Licenses		192,694		192,694	81,150	(111,544)
Fines and Forfeitures		52,569		52,569	23,620	(28,949)
Revenue from the Use of						( ' ' ' '
Money and Property		55,000		55,000	106,970	51,970
Charges for Services		420,600		420,600	398,274	(22,326)
Miscellaneous		215,041		215,041	117,659	(97,382)
Recovered Costs		64,600		64,600	33,405	(31,195)
Intergovernmental:						
Commonwealth		4,412,883		4,412,883	4,088,026	(324,857)
Federal		2,436,330		2,436,330	1,732,587	703,743
Total Revenues		26,211,722		26,211,722	 24,745,273	1,466,449
EXPENDITURES						
Current:						
General Government						
Administration		2,737,902		2,737,902	2,318,867	419,035
Judicial Administration		782,512		782,512	719,912	62,600
Public Safety		4,741,414		4,741,414	4,215,040	526,374
Public Works		1,974,637		1,974,637	1,909,906	64,731
Health and Welfare		2,945,391		2,945,391	3,289,345	(343,954)
Education		8,045,413		8,045,413	6,838,799	1,206,614
Parks, Recreation, and Cultural		468,070		468,070	432,775	35,295
Community Development		102,329		102,329	120,640	(18,311)
Capital Projects		127,400		127,400	114,955	12,445
Total Expenditures		21,925,068		21,925,068	 19,960,239	 1,964,829
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		6,248,913		4,286,654	4,785,034	498,380
OTHER FINANCING SOURCES (USES)						
Transfers In		-		-	-	-
Transfers Out		(2,985,688)		(2,985,688)	 (4,459,972)	 (1,474,284)
Total Other Financing Sources (Uses)		(4,868,024)		(2,985,688)	 (4,459,972)	 (1,474,284)
NET CHANGE IN FUND BALANCES		3,263,225		1,300,966	325,062	(1,972,664)
Fund Balances - Beginning		(1,604,799)		(1,684,722)	 6,687,306	 8,985,033
FUND BALANCES - ENDING	\$	1,380,889	\$	(383,756)	\$ 7,012,368	\$ 7,012,368

See accompanying Notes to Required Supplementary Information.

# COUNTY OF ESSEX, VIRGINIA SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2020

# **EXHIBIT 9**

		Budgetec	l Amour	nts		Actual	Fin	iance with al Budget Positive
	(	Original		Final	A	mounts	(N	legative)
REVENUES Revenue from the Use of								
	¢		¢		¢	7	¢	7
Money and Property Miscellaneous	\$	- 5,990	\$	- 5,990	\$	7 41,784	\$	
		5,990		5,990		41,704		35,794
Charges for Services		-		-		-		-
Intergovernmental: Federal		56,750		56,750		20 512		(04 007)
Total Revenues		62,740		62,740		32,513 74,304	1	(24,237) 11,564
Total Revenues		02,740		02,740		74,304		11,504
EXPENDITURES								
Current:		10.000						<b></b>
Public Safety		12,020		12,020		11,036		984
Parks, Recreation, and Cultural		70,094		70,094		53,293		16,801
Total Expenditures		82,114		82,114		64,329		17,785
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(19,374)		(19,374)		9,975		(6,221)
OTHER FINANCING SOURCES (USES)								
Transfers In		19,374		19,374				(19,374)
Total Other Financing Sources (Uses)		19,374		19,374		-		(19,374)
NET CHANGE IN FUND BALANCES		-		-		9,975		(25,594)
Fund Balances - Beginning		-				162,274		162,274
FUND BALANCES - ENDING	\$	<u> </u>	\$		\$	172,249	\$	136,680

## COUNTY OF ESSEX, VIRGINIA SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS PRIMARY GOVERNMENT MEASUREMENT DATES OF JUNE 30, 2014 TO JUNE 30, 2019

## **EXHIBIT 10**

	2019	2018
Total Pension Liability Service Cost Interest	\$	\$
Differences between Expected and Actual Experience	18,877	(363,682)
Changes in Assumptions	459,815	-
Benefit Payments, including Refunds of Employee Contributions Net Change in Total Pension Liability	<u>(838,476)</u> 1,223,031	<u>(931,853)</u> 269,585
Net Change in Total Pension Liability	1,223,031	209,565
Total Pension Liability - Beginning	15,834,780	15,565,195
Total Pension Liability - Ending (a)	\$ 17,057,811	\$ 15,834,780
Plan Fiduciary Net Position		
Contributions - Employer	\$ 313,261	\$ 350,265
Contributions - Employee	188,624	187,734
Net Investment Income	1,084,332	1,149,759
Benefit Payments, Including Refunds of Employee Contributions	(838,476)	(931,853)
Administrative Expense Other	(10,804)	(10,054)
Net Change in Plan Fiduciary Net Position	<u>(685)</u> 736,252	<u>(1,019)</u> 744,832
Net Ghange in Flatt i duciary Net Fosition	750,252	744,032
Plan Fiduciary Net Position - Beginning	16,412,959	15,668,127
Plan Fiduciary Net Position - Ending (b)	<u>\$ 17,149,211</u>	\$ 16,412,959
County's Net Pension Liability (Asset) - Ending (a) - (b)	\$ (91,400)	\$ (578,179)
Plan Fiduciary Net Position as a Percentage of the Total		
Pension Liability	100.54 %	103.65 %
Covered Payroll	\$ 4,065,224	\$ 3,869,587
County's Net Pension Liability (Asset) as a Percentage of Covered Payroll	(2.26)%	(14.94)%

Schedule is intended to show information for ten years. Information prior to 2014 valuation is not available. However, additional years will be included as they become available.

## COUNTY OF ESSEX, VIRGINIA SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET) AND RELATED RATIOS PRIMARY GOVERNMENT (CONTINUED) MEASUREMENT DATES OF JUNE 30, 2014 TO JUNE 30, 2019

#### **EXHIBIT 10**

 2017	 2016	 2015	 2014
\$ 526,189 1,029,933 (310,607) (72,213)	\$ 491,937 974,990 (67,129) -	\$ 453,060 909,667 203,064	\$ 420,544 867,420 - -
 (642,858)	 (586,951)	 (678,261)	 (690,595)
530,444	812,847	887,530	597,369
 15,034,751	 14,221,904	 13,334,374	 12,737,005
\$ 15,565,195	\$ 15,034,751	\$ 14,221,904	\$ 13,334,374
\$ 349,601 187,550 1,716,731 (642,858) (9,823) (1,531) 1,599,670 14,068,457	\$ 363,638 188,815 244,353 (586,951) (8,532) (103) 201,220 13,867,237	\$ 339,491 176,928 612,807 (678,261) (8,433) (129) 442,403 13,424,834	\$ 335,255 168,893 1,852,569 (690,595) (10,053) <u>97</u> 1,656,166 <u>11,768,668</u>
\$ 15,668,127	\$ 14,068,457	\$ 13,867,237	\$ 13,424,834
\$ (102,932)	\$ 966,294	\$ 354,667	\$ (90,460)
100.66 %	93.57 %	97.51 %	100.68 %
\$ 3,832,357	\$ 3,832,457	\$ 3,571,499	\$ 3,382,143
(2.69)%	25.21 %	9.93 %	(2.67)%

# COUNTY OF ESSEX, VIRGINIA SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS COMPONENT UNIT SCHOOL BOARD (NONPROFESSIONAL) MEASUREMENT DATES OF JUNE 30, 2014 TO JUNE 30, 2019

# **EXHIBIT 11**

	 2019	 2018
Total Pension Liability Service Cost	\$ 61,356	\$ 58,143
Interest	300,904	291,893
Differences between Expected and Actual Experience	54,016	57,694
Changes in Assumptions	106,342	-
Benefit Payments, including Refunds of Employee Contributions	(276,384)	(281,623)
Net Change in Total Pension Liability	 246,234	 126,107
Total Pension Liability - Beginning	 4,436,819	 4,310,712
Total Pension Liability - Ending (a)	\$ 4,683,053	\$ 4,436,819
Plan Fiduciary Net Position		
Contributions - Employer	\$ 40,539	\$ 49,459
Contributions - Employee	27,282	29,579
Net Investment Income	281,596	308,427
Benefit Payments, Including Refunds of Employee Contributions	(276,384)	(281,623)
Administrative Expense	(2,945)	(2,779)
Other	 (176)	 (270)
Net Change in Plan Fiduciary Net Position	69,912	102,793
Plan Fiduciary Net Position - Beginning	 4,345,677	 4,242,884
Plan Fiduciary Net Position - Ending (b)	\$ 4,415,589	\$ 4,345,677
School Board's Net Pension Liability (Asset) - Ending (a) - (b)	\$ 267,464	\$ 91,142
Plan Fiduciary Net Position as a Percentage of the Total		•/
Pension Liability	94.29 %	97.95 %
Covered Payroll	\$ 579,033	\$ 640,606
School Board's Net Pension Liability (Asset) as a Percentage of Covered Payroll	46.19 %	14.23 %

Schedule is intended to show information for ten years. Information prior to 2014 valuation is not available. However, additional years will be included as they become available.

## COUNTY OF ESSEX, VIRGINIA SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS COMPONENT UNIT SCHOOL BOARD (NONPROFESSIONAL) (CONTINUED) MEASUREMENT DATES OF JUNE 30, 2014 TO JUNE 30, 2019

#### **EXHIBIT 11**

 2017		2016	 2015	 2014
\$ 58,467 301,663 (201,154) (16,304)	\$	61,703 302,496 (82,927)	\$ 93,039 302,607 (85,304)	\$ 106,774 292,655 -
 (10,304) (282,863) (140,191)		(303,484) (22,212)	 (320,380) (10,038)	 
 4,450,903		4,473,115	 4,483,153	 4,277,835
\$ 4,310,712	\$	4,450,903	\$ 4,473,115	\$ 4,483,153
\$ 49,936 29,524 472,233 (282,863) (2,866) (415) 265,549	\$	69,993 30,098 67,292 (303,484) (2,626) (29) (138,756)	\$ 67,266 29,178 183,178 (320,380) (2,695) (39) (43,492)	\$ 101,076 42,330 571,427 (194,111) (3,092) <u>30</u> 517,660
 3,977,335	-	4,116,091	 4,159,583	 3,641,923
\$ 4,242,884	\$	3,977,335	\$ 4,116,091	\$ 4,159,583
\$ 67,828	\$	473,568	\$ 357,024	\$ 323,570
98.43 %		89.36 %	92.02 %	92.78 %
\$ 634,849	\$	643,497	\$ 618,647	\$ 846,582
10.68 %		73.59 %	57.71 %	38.22 %

### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF EMPLOYER'S SHARE OF NET PENSION LIABILITY VRS TEACHER RETIREMENT PLAN MEASUREMENT DATES OF JUNE 30, 2014 TO JUNE 30, 2019

### **EXHIBIT 12**

	 2019	 2018
Employer's Proportion of the Net Pension Liability (Asset)	0.09328 %	0.09591 %
Employer's Proportionate Share of the Net Pension Liability (Asset)	\$ 12,276,178	\$ 11,279,000
Employer's Covered Payroll	\$ 7,821,613	\$ 7,821,155
Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	156.95 %	144.21 %
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	73.51 %	74.81 %

Schedule is intended to show information for ten years. Information prior to 2014 valuation is not available. However, additional years will be included as they become available.

### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF EMPLOYER'S SHARE OF NET PENSION LIABILITY VRS TEACHER RETIREMENT PLAN (CONTINUED) MEASUREMENT DATES OF JUNE 30, 2014 TO JUNE 30, 2019

 2017	 2016	2015	2014
0.10282 %	0.10711 %	0.10692 %	0.10891 %
\$ 12,644,000	\$ 15,011,000	\$ 13,457,000	\$ 13,162,000
\$ 7,968,458	\$ 8,378,364	\$ 7,706,572	\$ 7,931,329
158.68 %	179.16 %	174.62 %	165.95 %
72.92 %	68.28 %	70.68 %	70.88 %

### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF EMPLOYER CONTRIBUTIONS YEARS ENDED JUNE 30, 2010 TO JUNE 30, 2020

Date	С	ontractually Required ontribution (1)	F Co	ntributions in Relation to ontractually Required ontributions (2)	to ally Contribution d Deficiency		E	Employer's Covered Payroll (4)	Contributions as a Percent of Covered Payroll (5)
Primary Govern	ment								
2020	\$	335,788	\$	335,788	\$	-	\$	4,065,224	8.26 %
2019		313,245		313,245		-		3,942,893	7.94 %
2018		350,264		350,264		-		3,869,587	9.05 %
2017		356,409		356,409		-		3,832,357	9.30 %
2016		367,533		367,533		-		3,832,457	9.59 %
2015		342,507		342,507		-		3,571,499	9.59 %
2014		336,185		336,185		-		3,382,143	9.94 %
2013		319,935		319,935		-		3,218,662	9.94 %
2012		206,975		206,975		-		2,969,511	6.97 %
2011		191,871		191,871		-		2,752,815	6.97 %
2010		152,538		152,538		-		2,666,757	5.72 %
Component Unit	t Schoo	l Board (Non	orofes	sional)					
2020	\$	43,659	\$	43,659	\$	-	\$	579,033	7.54 %
2019	•	40,538		40,538	,	-	,	597,045	6.79 %
2018		49,454		49,454		-		640,606	7.72 %
2017		53,137		53,137		-		634,849	8.37 %
2016		72,072		72,072		-		643,497	11.20 %
2015		69,288		69,288		-		618,647	11.20 %
2014		102,436		102,436		-		846,582	12.10 %
2013		107,076		107,076		-		884,923	12.10 %
2012		59,778		59,778		-		826,804	7.23 %
2011		61,526		61,526		-		850,976	7.23 %
2010		68,492		68,492		-		930,592	7.36 %
Component Unit	t Schor	Board (Profe	ession	al)					
2020	\$	1,226,429	\$	1,226,429	\$	-	\$	7,821,613	15.68 %
2019	Ψ	1,211,635	Ψ	1,211,635	Ψ	-	Ψ	7,959,196	15.22 %
2018		1,247,323		1,247,323		-		7,821,155	15.95 %
2017		1,168,176		1,168,176		-		7,968,458	14.66 %
2016		1,177,998		1,177,998		-		8,378,364	14.06 %
2015		1,117,453		1,117,453		-		7,706,572	14.50 %
2010		924,793		924,793		-		7,931,329	11.66 %
2013		918,386		918,386		-		7,876,381	11.66 %
2012		970,068		970,068		-		8,561,942	11.33 %
2012		764,312		764,312		-		8,558,925	8.93 %
2010		1,250,583		1,250,583		-		9,055,634	13.81 %
		.,,0		.,,0				-,,	

#### COUNTY OF ESSEX, VIRGINIA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2020

### **EXHIBIT 14**

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

Largest 10 – Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-	Updated to a more current mortality table - RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final
	retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each
	year age and service through 9 years of
	service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

#### All Others (Non 10 Largest) – Non-Hazardous Duty:

Saty.
Updated to a more current mortality table -
RP-2014 projected to 2020
Lowered rates at older ages and changed final
retirement from 70 to 75
Adjusted rates to better fit experience at each
year age and service through 9 years of
service
Lowered rates
No change
Increased rate from 14% to 15%

### Largest <u>10 – Hazardous Duty:</u>

Mortality Rates (pre-	Updated to a more current mortality table
retirement, postretirement	- RP-2014 projected to 2020
healthy, and disabled)	
Retirement Rates	Lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Increased rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%

### COUNTY OF ESSEX, VIRGINIA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2020

# **EXHIBIT 14**

All Others (Non 10 Largest) – Hazardous Duty:

Mortality Rates (pre-	Updated to a more current mortality table
retirement, postretirement	- RP-2014 projected to 2020
healthy, and disabled)	
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

Component Unit School Board - Professional Employees

inployeee
Updated to a more current mortality table
- RP-2014 projected to 2020
Lowered rates at older ages and changed final
retirement from 70 to 75
Adjusted rates to better fit experience at each
year age and service through 9 years of
service
Adjusted rates to better match experience
No change

### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF COUNTY'S SHARE OF NET OPEB LIABILITY GROUP LIFE INSURANCE PROGRAM MEASUREMENT DATES OF JUNE 30, 2017 TO 2019

#### **EXHIBIT 15**

						Employer's	
						Proportionate Share	
		E	Employer's			of the Net GLI OPEB	
	Employer's	Propo	ortionate			Liability (Asset)	Plan Fiduciary
	Proportion of the	S	hare of the		Employer's	as a Percentage of	Net Position as a
	Net GLI OPEB	Ne	et GLI OPEB		Covered	Covered Payroll	Percentage of Total
Date	Liability (Asset)	Lia	bility (Asset)		Payroll	(3)/(4)	GLI OPEB Liability
(1)	(2)		(3)	(4)		(5)	(6)
Primary Government							
2019	0.01980 %	\$	327,243	\$	4,075,628	8.03 %	52.00 %
2018	0.02051 %		312,000		3,900,226	8.00 %	51.22 %
2017	0.02078 %		312,000		3,832,357	8.14 %	48.86 %
Component Unit School	Board (Nonprofessio	nal)					
2019	0.03815 %	\$	653,022	\$	7,852,517	8.32 %	52.00 %
2018	0.04092 %		621,000		7,779,905	7.98 %	51.22 %
2017	0.04403 %		663,000		8,122,504	8.16 %	48.86 %
Component Unit School	Board (Professional)						
2019	0.00282 %	\$	49,631	\$	580,679	8.55 %	52.00 %
2018	0.00339 %		52,000		643,780	8.08 %	51.22 %
2017	0.00346 %		52,000		637,921	8.15 %	48.86 %

Schedule is intended to show information for ten years. Information prior to 2017 valuation is not available. However, additional years will be included as they become available.

#### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF EMPLOYER CONTRIBUTIONS GROUP LIFE INSURANCE PROGRAM YEARS ENDED JUNE 30, 2011 TO 2020

			R	tributions in elation to					Contributions
		ntractually		ntractually		Contribution	E	Employer's	as a Percent
		Required		Required		Deficiency		Covered	of Covered
	Co	ontribution	Co	ntributions		(Excess)		Payroll	Payroll
Date		(1)		(2)		(3)		(4)	(5)
Primary Governmen		04.400	•	04.400	•		•	4 075 000	0.50.0/
2020	\$	21,193	\$	21,193	\$	-	\$	4,075,628	0.52 %
2019		20,503		20,503		-		3,942,893	0.52 %
2018		20,281		20,281		-		3,900,226	0.52 %
2017		19,928		19,928		-		3,832,357	0.52 %
2016		18,489		18,489		-		3,851,850	0.48 %
2015		17,218		17,218		-		3,586,978	0.48 %
2014		16,293		16,293		-		3,394,329	0.48 %
2013		15,450		15,450		-		3,218,662	0.48 %
2012		8,315		8,315		-		2,969,511	0.28 %
2011		7,708		7,708		-		2,751,815	0.28 %
Component Unit Scl		· ·		,					
2020	\$	40,833	\$	40,833	\$	-	\$	7,852,517	0.52 %
2019		40,904		40,904		-		7,866,058	0.52 %
2018		40,456		40,456		-		7,779,905	0.52 %
2017		42,237		42,237		-		8,122,504	0.52 %
2016		39,200		39,200		-		8,166,626	0.48 %
2015		38,282		38,282		-		7,975,366	0.48 %
2014		38,235		38,235		-		7,965,582	0.48 %
2013		38,293		38,293		-		7,977,681	0.48 %
2012		23,968		23,968		-		8,560,093	0.28 %
2011		23,958		23,958		-		8,556,280	0.28 %
Component Unit Scl	hool E	Board (Profes	ssiona	1)					
2020	\$	3,020	\$	, 3,020	\$	-	\$	580,679	0.52 %
2019	,	3,105	,	3,105		-	,	597,045	0.52 %
2018		3,348		3,348		-		643,780	0.52 %
2017		3,317		3,317		-		637,921	0.52 %
2016		3,096		3,096		-		645,003	0.48 %
2015		2,977		2,977		-		630,109	0.47 %
2014		4,064		4,064		-		846,582	0.48 %
2013		4,271		4,271		-		889,858	0.48 %
2012		2,315		2,315		-		826,804	0.28 %
2012		2,383		2,383		-		850,976	0.28 %
2011		2,000		2,000				000,010	0.20 /0

#### COUNTY OF ESSEX, VIRGINIA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION GROUP LIFE INSURANCE PROGRAM YEAR ENDED JUNE 30, 2020

### **EXHIBIT 17**

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

#### Teachers

•	
Mortality Rates (pre-retirement, postretirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

### Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post- retirement healthy, and	Updated to a more current mortality table - RP-2014 projected to 2020						
disabled)							
Retirement Rates	Lowered retirement rates at older ages and extended						
	final retirement age from 70 to 75						
Withdrawal Rates	Adjusted termination rates to better fit experience at						
	each age and service year						
Disability Rates	Lowered disability rates						
Salary Scale	No change						
Line of Duty Disability	Increased rate from 14% to 20%						

### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%

### COUNTY OF ESSEX, VIRGINIA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION GROUP LIFE INSURANCE PROGRAM YEAR ENDED JUNE 30, 2020

### **EXHIBIT 17**

# Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, postretirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Increased disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%

### Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement,	Updated to a more current mortality table - RP-2014					
postretirement healthy, and	projected to 2020					
disabled)						
Retirement Rates	Increased age 50 rates and lowered rates at older ages					
Withdrawal Rates	Adjusted termination rates to better fit experience at					
	each age and service year					
Disability Rates	Adjusted rates to better match experience					
Salary Scale	No change					
Line of Duty Disability	Decreased rate from 60% to 45%					

#### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF CHANGES IN THE COUNTY'S NET OPEB LIABILITY AND RELATED RATIOS HEALTH INSURANCE CREDIT (HIC) PROGRAM MEASUREMENT DATES JUNE 30, 2019 TO 2017

	 2019	 2018	 2017
Total Pension Liability Service Cost Interest	\$ 3,943 3,329	\$ 4,588 3,184	\$ 4,427 2,941
Differences between Expected and Actual Experience Changes in Assumptions Benefit Payments	11,331 1,370 (3,666)	(2,474) - (2,786)	- (1,414) (2,195)
Net Change in Total HIC OPEB Liability	 16,307	 2,512	 3,759
Total HIC OPEB Liability - Beginning	 49,390	 46,878	 43,119
Total HIC OPEB Liability - Ending (a)	\$ 65,697	\$ 49,390	\$ 46,878
Plan Fiduciary Net Position Contributions - Employee Net Investment Income Benefit Payments Administrative Expense Other Net Change in Plan Fiduciary Net Position	\$ 7,610 1,066 (3,666) (26) (1) 4,983	\$ 7,299 756 (2,786) (22) (18) 5,229	\$ 6,959 704 (2,195) (17) <u>18</u> 5,469
Plan Fiduciary Net Position - Beginning	 14,176	 8,947	 3,478
Plan Fiduciary Net Position - Ending (b)	\$ 19,159	\$ 14,176	\$ 8,947
County's Net HIC OPEB Liability (Asset) - Ending (a) - (b)	\$ 46,538	\$ 35,214	\$ 37,931
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	29.16 %	28.70 %	19.09 %
Covered Payroll	\$ 1,685,973	\$ 1,553,040	\$ 1,480,662
County's Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll	2.76 %	2.27 %	2.56 %

Schedule is intended to show information for ten years. Information prior to 2017 valuation is not available. However, additional years will be included as they become available.

See accompanying Notes to Required Supplementary Information. (108)

### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF EMPLOYER CONTRIBUTIONS HEALTH INSURANCE CREDIT (HIC) PROGRAM YEARS ENDED JUNE 30, 2015 TO 2020

### **EXHIBIT 19**

				ibutions in lation to					Contributions
	Re	tractually equired htribution	Re	tractually equired tributions	De	ntribution ficiency Excess)	E	Employer's Covered Payroll	as a Percent of Covered Payroll
Date		(1)		(2) (3)		(4)		(5)	
Primary Govern	ment								
2020	\$	8,093	\$	8,093	\$	-	\$	1,685,973	0.48 %
2019		7,609		7,609		-		1,585,300	0.48 %
2018		7,299		7,299		-		1,553,040	0.47 %
2017		6,959		6,959		-		1,480,662	0.47 %
2016		3,680		3,680		-		1,533,415	0.24 %
2015		3,319		3,319		-		1,383,092	0.24 %

Schedule is intended to show information for ten years. Additional years will be included as they become available.

#### COUNTY OF ESSEX, VIRGINIA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION HEALTH INSURANCE CREDIT (HIC) PROGRAM YEAR ENDED JUNE 30, 2020

### **EXHIBIT 20**

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

Largest Ten Locality Employers - General Employees
--

	- ]
Mortality Rates (pre-retirement, post-	Updated to a more current mortality table - RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and
	extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-	Updated to a more current mortality table - RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and
	extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit
	experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%

Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-	Updated to a more current mortality table - RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit
	experience at each age and service year
Disability Rates	Increased disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%

### COUNTY OF ESSEX, VIRGINIA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION HEALTH INSURANCE CREDIT (HIC) PROGRAM YEAR ENDED JUNE 30, 2020

### **EXHIBIT 20**

Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-	Updated to a more current mortality table - RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit
	experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

#### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF SCHOOL BOARD'S SHARE OF NET OPEB LIABILITY TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PROGRAM MEASUREMENT DATES OF JUNE 30, 2017 TO 2019

### **EXHIBIT 21**

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Prop S Ne	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)		Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2019 2018 2017	0.09378 % 0.09608 % 0.10284 %	\$	1,227,671 1,220,000 1,304,000	\$	7,866,058 7,770,745 8,115,970	15.61 % 15.70 % 16.07 %	10.56 % 8.08 % 7.04 %

Schedule is intended to show information for ten years. Information prior to 2017 valuation is not available. However, additional years will be included as they become available.

### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF EMPLOYER CONTRIBUTIONS TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PROGRAM YEARS ENDED JUNE 30, 2011 TO 2020

R	equired	R∉ Cor R	elation to htractually equired	Defic (Exc	iency ess)		Employer's Covered Payroll (4)	Contributions as a Percent of Covered Payroll (5)
\$	93,859	\$	93,859	\$	-	\$	7,821,613	1.20 %
	94,393		94,393		-		7,866,058	1.20 %
	95,580		95,580		-		7,770,745	1.23 %
	90,087		90,087		-		8,115,970	1.11 %
	86,566		86,566		-		8,166,626	1.06 %
	84,264		84,264		-		7,949,408	1.06 %
	88,418		88,418		-		7,965,582	1.11 %
	87,394		87,394		-		7,873,363	1.11 %
	51,372		51,372		-		8,561,945	0.60 %
	51,354		51,354		-		8,558,929	0.60 %
	R Co	\$ 93,859 94,393 95,580 90,087 86,566 84,264 88,418 87,394 51,372	Contractually Required         Re Corr           Contribution         Corr           (1)         Corr           \$ 93,859         \$ 94,393           95,580         90,087           86,566         84,264           88,418         87,394           51,372         51,372	Required Contribution (1)         Required Contributions (2)           \$ 93,859 94,393 95,580 90,087 86,566 84,264 84,264 88,418 87,394 51,372         \$ 93,859 93,859 94,393 95,580 90,087 90,087 86,566 86,566 84,264 87,394 87,394	Relation to         Contractually         Contribution         Contributions         Contributions           Contribution         (1)         (2)         (3)           \$ 93,859         \$ 93,859         \$ 93,859         \$ 93,859         \$ 94,393           \$ 93,859         \$ 93,859         \$ 94,393         \$ 94,393         \$ 95,580         \$ 95,580           \$ 90,087         \$ 90,087         \$ 90,087         \$ 86,566         \$ 86,566           \$ 84,264         \$ 84,264         \$ 88,418         \$ 87,394           \$ 87,394         \$ 87,394         \$ 51,372	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	$\begin{array}{c c c c c c c c c c c c c c c c c c c $

#### COUNTY OF ESSEX, VIRGINIA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION TEACHER EMPLOYEE HEALTH INSURANCE CREDIT (HIC) PROGRAM YEAR ENDED JUNE 30, 2020

### **EXHIBIT 23**

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table - RP- 2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

OTHER SUPPLEMENTARY INFORMATION

### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – CAPITAL PROJECTS FUND YEAR ENDED JUNE 30, 2020

			Capital Pro	ojects	Fund		
	Budgeted	l Amoi	unts	-		Fi	riance with nal Budget Positive
	 Original		Final		Actual	(	Negative)
REVENUES	0						<b></b>
Revenue from the Use of							
Money and Property Intergovernmental:	\$ -	\$	-	\$	15,186	\$	15,186
Commonwealth	810		2,165		-		(2,165)
Federal	 -		-		22,073		22,073
Total Revenues	810		2,165		37,259		35,094
EXPENDITURES							
Capital Projects	 834,494		1,071,275		1,017,576		53,699
Total Expenditures	 834,494		1,071,275		1,017,576		53,699
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(833,684)		(1,069,110)		(980,317)		88,793
OTHER FINANCING SOURCES (USES) Transfers In	 -		<u>-</u>		394,940		394,940
Total Other Financing Sources (Uses)	 				394,940		394,940
NET CHANGE IN FUND BALANCES	833,684		1,069,110		(585,377)		483,733
Fund Balances - Beginning	 (833,684)		(1,069,110)		612,957		(456,153)
FUND BALANCES - ENDING	\$ 	\$	-	\$	27,580	\$	27,580

#### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – DEBT SERVICE FUND YEAR ENDED JUNE 30, 2020

			Debt Ser	vice F	und	
	 Budgeted	l Amou	ints			 ariance with inal Budget Positive
	 Original		Final		Actual	 (Negative)
EXPENDITURES Debt Service:						
Principal Retirement Interest and Other fiscal Charges	\$ 4,079,712 -	\$	4,079,712 -	\$	2,916,769 1,147,488	\$ 1,162,943 (1,147,488)
Total Expenditures	 4,079,712		4,079,712		4,064,257	15,455
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	4,079,712		4,079,712		4,064,257	15,455
OTHER FINANCING SOURCES (USES) Transfers In Total Other Financing	 4,450,482		4,450,482		4,065,032	 385,450
Sources (Uses)	 4,450,482		4,450,482		4,065,032	 385,450
NET CHANGE IN FUND BALANCES	370,770		370,770		775	369,995
Fund Balances - Beginning	 				963,985	 538,985
FUND BALANCES - ENDING	\$ 370,770	\$	370,770	\$	964,760	\$ 908,980

### COUNTY OF ESSEX, VIRGINIA FIDUCIARY FUNDS SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2020

	Balance Beginning of Year		Additions		Deletions		_	alance End of Year
Special Welfare Fund:								
Assets: Cash and Cash Equivalents	\$	2,652	\$	22,996	\$	15,770	\$	9,878
	<u> </u>	/	<u> </u>		. <u></u>			ź
Liabilities: Amounts Held for Social Services Clients	\$	2,652	\$	22,996	\$	15,770	\$	9,878
Amounts field for obein ocrytees olients	Ψ	2,002	Ψ	22,330	Ψ	10,770	Ψ	3,010
County Flexible Spending and Health Reimbursement	Accour	nt Fund:						
Assets: Cash	\$	21,231	\$	34,808	\$	36,653	\$	19,386
	<u> </u>				Ŧ		<u> </u>	
Liabilities:	•		•		•		•	40.000
Amounts Held for Employees	\$	21,231	\$	34,808	\$	36,653	\$	19,386
School Health Reimbursement Account Fund: Assets:								
Cash	\$	31,144	\$	23,834	\$	37,040	\$	17,938
Liabilities:								
Amounts Held for Employees	\$	31,144	\$	23,834	\$	37,040	\$	17,938
Total - All Agency Funds								
Assets: Cash	\$	55,027	\$	81,638	\$	89,463	\$	47,202
Total Assets	\$	55,027	\$	81,638	\$	89,463	\$	47,202
Liabilities:								
Amounts Held for Employees	\$	52,375	\$	58,642	\$	73,693	\$	37,324
Amounts Held for Social Services Clients	•	2,652	•	22,996	•	15,770	•	9,878
Total Liabilities	\$	55,027	\$	81,638	\$	89,463	\$	47,202

### COUNTY OF ESSEX, VIRGINIA COMBINING BALANCE SHEET DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD JUNE 30, 2020

		School Operating Fund		School Cafeteria Fund	Go	Total overnmental Funds
ASSETS						
Cash and Cash Equivalents	\$	842,581	\$	105,485	\$	948,066
Receivables, Net of Allowance for Uncollectibles:						
Accounts Receivable		_		_		_
Due from Other Governmental Units		739,355		22,572		- 761,927
Prepaid Expenses		8,558		-		8,558
Inventories		-		20,437		20,437
Total Assets	\$	1,590,494	\$	148,494	\$	1,738,988
LIABILITIES						
Accounts Payable	\$	337,897	\$	2,694	\$	340,591
Accrued Liabilities		1,252,597		34,613		1,287,210
Due to Other Governmental Units		-		-		-
Total Liabilities		1,590,494		37,307		1,627,801
FUND BALANCES						
Nonspendable		-		20,437		20,437
Committed:		-		90,750		90,750
Total Fund Balances		-		111,187		111,187
Total Liabilities and Fund Balances	\$	1,590,494	\$	148,494	\$	1,738,988
Amounts reported for governmental activities in the statement of different because:	f net pos	sition (Exhibit 1) a	are			
Total Fund Balances Per Above					\$	111,187
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Capital Assets, Cost			\$	21,142,345		
Accumulated Depreciation				(8,410,867)		12,731,478
Deferred outflows of resources are not available to pay for current expenditures, and, therefore, are not reported in the funds.	nt-perioo	t				
Pension Related Items OPEB Related Items				2,627,116 257,456		2,884,572
Long-term liabilities, including capital leases, are not due and pa in the current period and, therefore, are not reported in the funds The following is a summary of items supporting this adjustment:	5 6.					
Net Pension Liabilities				(12,543,642)		
Net OPEB Liabilities				(1,930,324)		
Compensated Absences				(112,388)		(14,586,354)
Deferred inflows of resources are not due and payable in the cur period, and, therefore, are not reported in the funds.	rent					
Pension Related Items				(2,311,909)		
OPEB Related Items				(246,428)		(2,558,337)
Net Position of Governmental Activities					\$	(1,417,454)

#### COUNTY OF ESSEX, VIRGINIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD YEAR ENDED JUNE 30, 2020

REVENUES		School perating Fund	 School Cafeteria Fund	Total Governmental Funds		
Revenue from the Use of						
Money and Property	\$	3,360	\$ 41	\$	3,401	
Charges for Services		-	80,026		80,026	
Miscellaneous		168,546	-		168,546	
Intergovernmental:						
Local Government		6,830,476	-		6,830,476	
Commonwealth		8,469,013	23,812		8,492,825	
Federal		1,116,734	 664,893		1,781,627	
Total Revenues		16,588,129	768,772		17,356,901	
EXPENDITURES Current:						
Education		16,588,930	755,827		17,344,757	
Total Expenditures		16,588,930	 755,827		17,344,757	
					i	
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(801)	 12,945		12,144	
NET CHANGE IN FUND BALANCES		(801)	12,945		12,144	
Fund Balances - Beginning		801	 98,242		99,043	
FUND BALANCES - ENDING	\$		\$ 111,187	\$	111,187	
Amounts reported for governmental activities in the statement of A different because:	Activities (	Exhibit 2) are				
Net Change in Fund Balances - Total Governmental Funds - Per	Above			\$	12,144	
Governmental funds report capital outlays as expenditures. Howe in the statement of activities the cost of those assets is allocated their estimated useful lives and reported as depreciation expense is the amount by which the capital outlays exceeded deprecation	over					
in the current period.						
Capital Assets Additions			\$ 1,040,102			
Transfer of Joint Tenancy Assets to Component Unit from						
Primary Government Depreciation Expense			- (241,304)		798,798	
			 (241,004)		100,100	
Some expenses reported in the statement of activities do not required the use of current financial resources and, therefore are not report as expenditures in governmental funds. The following is a summative supporting this adjustment.	ted					
Pension Expense			208,379			
OPEB Expense			57,305		200 250	
Change in Compensated Absences			 22,666		288,350	
Change Net Position of Governmental Activities				\$	1,099,292	

### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD YEAR ENDED JUNE 30, 2020

	School Operating Fund								
	Budgeted	l Amounts	Ť	Variance with Final Budget Positive					
	Original	Final	Actual	(Negative)					
REVENUES									
Revenue from the Use of									
Money and Property	\$-	\$-	\$ 3,360	3,360					
Miscellaneous	97,500	97,500	168,546	71,046					
Intergovernmental:									
Local Government	8,037,253	8,037,253	6,830,476	(1,206,777)					
Commonwealth	8,349,171	8,349,171	8,469,013	119,842					
Federal	1,392,887	1,392,887	1,116,734	(276,153)					
Total Revenues	17,876,811	17,876,811	16,588,129	(1,288,682)					
EXPENDITURES									
Current:									
Education	17,876,811	17,876,811	16,588,930	(1,287,881)					
Total Expenditures	17,876,811	17,876,811	16,588,930	(1,287,881)					
EXCESS (DEFICIENCY) OF									
REVENUES OVER (UNDER) EXPENDITURES			(801)	(801)					
EXPENDITORES			(001)	(001)					
NET CHANGE IN FUND BALANCES	-	-	-	-					
Fund Balances - Beginning			801	801					
FUND BALANCES - ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 801</u>	\$ 801					

### COUNTY OF ESSEX, VIRGINIA SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL – SPECIAL REVENUE FUND – DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD YEAR ENDED JUNE 30, 2020

					Fin	iance with al Budget
	 Budgeted	Amo				Positive
	 Original		Final	 Actual	(N	legative)
REVENUES						
Revenue from the Use of						
Money and Property	\$ -	\$	-	\$ 41		41
Charges for Services	163,560		163,560	80,026		(83,534)
Intergovernmental:						
Commonwealth	35,000		35,000	23,812		(11,188)
Federal	710,000		710,000	664,893		(45,107)
Total Revenues	908,560		908,560	 768,772		(139,788)
<b>EXPENDITURES</b> Current: Education Total Expenditures	 908,560 908,560		908,560 908,560	 755,827 755,827		(152,733) (152,733)
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER)						
EXPENDITURES	 			 12,945		12,945
NET CHANGE IN FUND BALANCES	-		-	12,945		12,945
Fund Balances - Beginning	 		-	 98,242		98,242
FUND BALANCES - ENDING	\$ 	\$		\$ 111,187	\$	- 111,187

## COUNTY OF ESSEX, VIRGINIA STATEMENT OF NET POSITION DISCRETELY PRESENTED COMPONENT UNIT – ECONOMIC DEVELOPMENT AUTHORITY JUNE 30, 2020

ASSETS Cash and Cash Equivalents Investments	\$ 13,620 33,381
Total Assets	\$ 47,001
NET POSITION Unrestricted	\$ 47,001

### COUNTY OF ESSEX, VIRGINIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION DISCRETELY PRESENTED COMPONENT UNIT – ECONOMIC DEVELOPMENT AUTHORITY YEAR ENDED JUNE 30, 2020

	EXHIBIT 32
OPERATING REVENUES Miscellaneous Income	\$ 2,409
OPERATING EXPENSES Other Charges	 4,859
OPERATING INCOME (LOSS)	(2,450)
NONOPERATING REVENUES (EXPENSES) Interest Income	 121
CHANGE IN NET POSITION	(2,329)
Net Position - Beginning of Year	49,330
NET POSITION - END OF YEAR	\$ 47,001

### COUNTY OF ESSEX, VIRGINIA STATEMENT OF CASH FLOWS DISCRETELY PRESENTED COMPONENT UNIT – ECONOMIC DEVELOPMENT AUTHORITY YEAR ENDED JUNE 30, 2020

	EXHIBIT 33
CASH FLOWS FROM OPERATING ACTIVITIES: Receipts from Customers and Users Payments for Operating Activities Net Cash Provided (Used) by Operating Activities	\$ 2,409 (4,859) (2,450)
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(2,450)
Cash and Cash Equivalents - Beginning of Year	 16,069
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 13,619

# SUPPORTING SCHEDULES

Fund Motor and Minor Povenue Source		Original Budget		Final	Actu		Fir	riance with nal Budget Positive Vegative)
Fund, Motor, and Minor Revenue Source General Fund:		Buuget		Budget	Actu	ai	(1	vegative)
Revenue from Local Sources:								
General Property Taxes:								
Real Property Taxes	\$	11,733,217	\$	11,733,217	\$ 11,37	2 449	\$	(360,768)
Real and Personal Public Service	Ψ	11,100,211	Ψ	11,100,211	φ 11,011	2,110	Ψ	(000,100)
Corporation Taxes		400,000		400,000	36	6,217		(33,783)
Personal Property Taxes		3,317,528		3,317,528		5,401		(62,127)
Mobile Home Taxes		48,260		48,260		8,239		(21)
Machinery and Tools Taxes		57,180		57,180		5,010		37,830
Merchant's Capital Taxes		86,000		86,000		1,071		5,071
Penalties		199,000		199,000		0,625		(38,375)
Interest		168,000		168,000		7,793		(20,207)
Total General Property Taxes		16,009,185		16,009,185	15,53	6,805		(472,380)
Other Local Taxes:								
Local Sales and Use Taxes		1,800,000		1,800,000	1,96	2,334		162,334
Consumers' Utility Taxes		240,000		240,000	23	3,025		(6,975)
Motor Vehicle Licenses		370,000		370,000	40	3,691		33,691
Taxes on Recordation and Wills		25,000		25,000		7,727		2,727
Total Other Local Taxes		2,435,000		2,435,000	2,62	6,777		191,777
Permits, Privilege Fees, and Regulatory Licenses:								
Animal Licenses		6,100		6,100		8,417		2,317
Transfer Fees		600		600	_	459		(141)
Permits and Other Licenses		129,414		129,414	7	2,274		(57,140)
Total Permits, Privilege Fees,						= 0		
and Regulatory Licenses		136,114		136,114	8	1,150		54,964
Fines and Forfeitures:								
Court Fines and Forfeitures		52,569		52,569	2	3,620		(28,949)
Revenue from Use of Money and Property:								
Revenue from Use of Money		55,000		55,000	7	0,040		15,040
Revenue from Use of Property		34,000		34,000		6,930		2,930
Total Revenue from Use of Money and Property		89,000		89,000		6,970		(17,970)
Charges for Services:								
Charges for Courthouse Maintenance		10,350		10,350	:	5,794		(4,556)
Criminal/Traffic Cases Fees-Security		56,740		56,740	2	9,525		(27,215)
Charges for Correction and Detention		-		-		-		-
Charges for Commonwealth's Attorney		960		960		631		(329)
Charges for Community Development		3,100		3,100		1,875		(1,225)
Charges for EMS		310,000		310,000	28	9,566		(20,434)
Charges for Emergency Radio System Fees		-		-		-		-
Charges for Selective Enforcement		43,200		43,200	4	4,974		1,774
Charges for Parks and Recreation		36,600		36,600		5,908		(10,692)
Total Charges for Services		460,950		460,950	39	8,274		(62,676)
Miscellaneous:								
Miscellaneous		174,361		174,361	11	7,659		56,702
Recovered Costs:		00.000		00.000	-	0.000		
Town's Share of Refuse Disposal		30,000		30,000		0,000		-
Town's Share of Animal Control		3,000		3,000		1,530		(1,470)
Town's Erosion and Sediment Control		3,000		3,000		1,875		(1,125)
Total Recovered Costs		36,000		36,000	3;	3,405		2,595
Total Revenue from Local Sources		19,166,249		19,166,249	18,924	4,660		(241,589)

Fund, Motor, and Minor Revenue Source		Original		Final		Actual	Fin F	iance with al Budget Positive
		Budget		Budget		Actual	(N	legative)
General Fund: (Continued)								
Intergovernmental: Revenue from the Commonwealth:								
Noncategorical Aid:								
Communications Taxes	\$	332,655	\$	332,655	\$	291,871	\$	(40,784)
Mobile Home Titling Tax	Ψ	26,000	Ψ	26,000	Ψ	231,071	Ψ	(3,243)
Rolling Stock Tax		1,000		1,000		1,025		(0,240) 25
Auto Rental Tax		1,000		1,000		41		41
State Recordation Tax		115,000		115,000		119,819		4,819
Personal Property Tax Relief Funds		1,054,171		1,054,171		1,054,171		-,010
Total Noncategorical Aid		1,528,826		1,528,826		1,489,684		(39,142)
Total Noncategorical Aid		1,020,020		1,020,020		1,400,004		(00,142)
Categorical Aid:								
Shared Expenses:								
Commonwealth's Attorney		230,979		230,979		196,856		(34,123)
Sheriff		659,315		659,315		652,687		(6,628)
Commissioner of Revenue		100,095		100,095		100,063		(32)
Treasurer		76,150		76,150		76,122		(28)
Registrar/Electoral Board		38,760		38,760		46,649		7,889
Clerk of the Circuit Court		178,039		178,039		193,065		15,026
Total Shared Expenses		1,283,338		1,283,338		1,265,442		(17,896)
Other Categorical Aid:								-
Public Assistance and Welfare Administration		667,181		667,181		467,272		(199,909)
Emergency Medical Services - Four for Life		11,500		-		-		-
Emergency Services		19,000		19,700		700		(19,000)
Law Enforcement Block Grant		4,285		4,285		-		(4,285)
Children's Services Act		600,000		600,000		649,891		49,891
Litter Control		7,458		7,458		5,975		(1,483)
Wireless Funds		40,000		46,080		47,211		1,131
Sheriff Grant - Triad		-		-		-		-
DMV Grant		-		-		2,950		2,950
Victim-Witness Grant		8,454		8,454		6,245		(2,209)
Rescue Squad Assistance		114,955		114,955		8,000		(106,955)
Domestic Violence Grant		36,104		36,104		78,750		42,646
School Resource Officer		41,872		41,872		23,874		(17,998)
Sheriff Asset Forfeiture		-		-		-		-
Fire Programs Fund		30,000		30,000		31,964		1,964
Circuit Court Grant		4,513		14,581		10,068		(4,513)
Total Other Categorical Aid		1,585,322		1,590,670		1,332,900		(257,770)
Total Categorical Aid		2,868,660		2,874,008		2,598,342		(275,666)
Total Revenue from the Commonwealth		4,397,486		4,402,834		4,088,026		(314,808)

Fund, Motor, and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenue from the Federal Government:	<u>v</u>			
Noncategorical Aid:				
Payments in Lieu of Taxes	-	-	-	-
Categorical Aid:				
Public Assistance and Welfare Administration	931,121	931,121	905,198	(25,923)
Comprehensive Services	-	-	31,224	31,224
Transportation Safety	9,000	9,000	6,080	(2,920)
Crime Victim Assistance	17,000	17,000	27,840	10,840
Emergency Preparedness	-	-	13,316	13,316
Edward Byrne Justice Assistance Grant	34,700	34,700	-	(34,700)
Community Development Block Grant	-	-	-	-
QSCB Interest Subsidy	414,350	414,350	417,189	2,839
COVID-19 Pandemic Response	-	988,120	331,740	(656,380)
Total Categorical Aid	1,406,171	2,394,291	1,732,587	(661,704)
	.,		.,	(001,101)
Total Revenue from the Federal Government	1,406,171	2,394,291	1,732,587	(661,704)
Total General Fund	\$ 24,969,906	\$ 25,963,374	\$ 24,745,273	\$ (1,218,101)
Special Revenue Fund:				
Special Revenue Fund:				
Revenue from Local Sources:				
Revenue from Use of Money and Property:				
Revenue from the Use of Money	\$-	\$-	\$-	\$-
	φ -	φ -	•	
Revenue from the Use of Property Total Revenue from Use of Money and Property			7	7
Total Revenue norm use of Money and Property	-	-	ľ	I
Miscellaneous:				
Miscellaneous:				
	5 990	5 990	41 784	35 794
	5,990	5,990	41,784	35,794
Total Revenue from Local Service	<u>5,990</u> 5,990	<u>5,990</u> 5,990	<u>41,784</u> 41,791	<u>35,794</u> 35,801
Total Revenue from Local Service				· · · · ·
Total Revenue from Local Service				<u>,</u>
Total Revenue from Local Service Intergovernmental Revenue from Federal Government:				· · · · ·
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid:			41,791	35,801
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant			41,791	35,801 32,513
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid:			41,791	35,801
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant Total Noncategorical Aid			41,791 32,513 32,513	35,801 32,513 32,513
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant			41,791	35,801 32,513
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant Total Noncategorical Aid			41,791 32,513 32,513	35,801 32,513 32,513
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant Total Noncategorical Aid Total Revenue from the Federal Government Total County Special Revenue Fund		5,990 	41,791 32,513 32,513 32,513	35,801 <u>32,513</u> <u>32,513</u> <u>32,513</u>
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant Total Noncategorical Aid Total Revenue from the Federal Government Total County Special Revenue Fund Capital Projects Fund:		5,990 	41,791 32,513 32,513 32,513	35,801 <u>32,513</u> <u>32,513</u> <u>32,513</u>
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant Total Noncategorical Aid Total Revenue from the Federal Government Total County Special Revenue Fund Capital Projects Fund: Capital Projects Fund:		5,990 	41,791 32,513 32,513 32,513	35,801 <u>32,513</u> <u>32,513</u> <u>32,513</u>
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant Total Noncategorical Aid Total Revenue from the Federal Government Total County Special Revenue Fund Capital Projects Fund: Capital Projects Fund: Revenue from Local Sources:		5,990 	41,791 32,513 32,513 32,513	35,801 <u>32,513</u> <u>32,513</u> <u>32,513</u>
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant Total Noncategorical Aid Total Revenue from the Federal Government Total County Special Revenue Fund Capital Projects Fund: Capital Projects Fund: Revenue from Local Sources: Revenue from Use of Money and Property:		5,990 	41,791 <u>32,513</u> <u>32,513</u> <u>32,513</u> <u>74,304</u>	35,801 32,513 32,513 32,513 68,314
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant Total Noncategorical Aid Total Revenue from the Federal Government Total County Special Revenue Fund Capital Projects Fund: Capital Projects Fund: Revenue from Local Sources: Revenue from Use of Money and Property: Revenue from the Use of Money		5,990 	41,791 <u>32,513</u> <u>32,513</u> <u>32,513</u> <u>74,304</u> - <u>15,186</u>	35,801 32,513 32,513 32,513 68,314 - 15,186
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant Total Noncategorical Aid Total Revenue from the Federal Government Total County Special Revenue Fund Capital Projects Fund: Capital Projects Fund: Revenue from Local Sources: Revenue from Use of Money and Property:		5,990 	41,791 <u>32,513</u> <u>32,513</u> <u>32,513</u> <u>74,304</u>	35,801 32,513 32,513 32,513 68,314
Total Revenue from Local Service Intergovernmental Revenue from Federal Government: Noncategorical aid: FEMA Emergency Management Federal Grant Total Noncategorical Aid Total Revenue from the Federal Government Total County Special Revenue Fund Capital Projects Fund: Capital Projects Fund: Revenue from Local Sources: Revenue from Use of Money and Property: Revenue from the Use of Money		5,990 	41,791 <u>32,513</u> <u>32,513</u> <u>32,513</u> <u>74,304</u> - <u>15,186</u>	35,801 <u>32,513</u> <u>32,513</u> <u>32,513</u> 68,314 - <u>15,186</u>

Fund, Motor, and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenue from the Commonwealth:		Ŭ		
Noncategorical Aid:				
Urgent Needs Grants - Tornado Victims	810	2,165	-	(2,165)
Total Noncategorical Aid	810	2,165	-	(2,165)
				i
Total Revenue from the Federal Government	810	2,165	-	(2,165)
Revenue from the Federal Government: Noncategorical Aid:				
Urgent Needs Grants - Tornado Victims	-	-	22,073	22,073
Total Noncategorical Aid	-	-	22,073	22,073
Total Revenue from the Federal Government	5,990	5,990	22,073	16,083
Total Capital Projects Fund	6,800	8,155	37,259	29,104
Total Primary Government	24,982,696	25,977,519	24,856,836	(1,120,683)
Discretely Presented Component Unit - School Board:				
School Operating Fund:				
Revenue from Local Sources:				
Revenue from Use of Money and Property: Revenue from Use of Money				
Revenue from the Use of Property	-	-	- 3,360	- 3,360
Total Revenue from Use of Money and Property	·		3,360	3,360
			0,000	0,000
Miscellaneous:				
Miscellaneous	-	-	168,546	168,546
Total Revenue from Local Sources	-	-	171,906	171,906
Intergovernmental:				
Revenues from Local Governments:	8,037,253	8,037,253	6,830,476	(1,206,777)
Total Contribution from County of Essex, Virginia				

Fund, Motor, and Minor Revenue Source Revenue from the Commonwealth:		Original Budget		Final Budget		Actual	Fir	riance with nal Budget Positive Negative)
Categorical Aid:								
Share of State Sales Tax	\$	1,669,319	\$	1,669,319	\$	1,708,652	\$	39,333
Basic School Aid	Ψ	3,452,689	Ψ	3,452,689	Ψ	3,608,788	Ψ	156,099
Remedial Summer Education		88,046		88,046		63,183		(24,863)
Gifted and Talented		34,101		34,101		35,451		1,350
Remedial Education		212,954		212,954		221,387		8,433
At Risk 4 Year Olds		212,004		212,004		122.641		122,641
Special Education		528,210		528,210		549,204		20,994
Textbook Payment		70,073		70,073		72,848		2,775
Mentor Teacher Program		2,064		2,064		2,317		253
GED Funding		8,355		8,355		8,387		32
Vocational Education		102,998		102,998		114,211		11,213
School Fringes		951,265		951,265		980,009		28,744
State Lottery Payments		255,712		255,712		264,803		9,091
Early Reading Intervention		40,025		40,025		32,401		(7,624)
Homebound		3,155		3,155		5,857		2,702
At Risk Payments		320,525		320,525		332,726		12,201
Reduced K-3 Class Size		255,560		255,560		253,911		(1,649)
Benefits Other State Agencies		200,000		200,000		4,108		4,108
Medicaid		50,000		50,000		4,100		(50,000)
SOL Algebra Readiness		23,196		23,196		23,549		353
Career Switcher Mentor Grant		20,100		20,100		20,040		-
Industry Certification		1,400		1,400		2,546		1,146
Project Graduation		5,082		5,082		2,040 5,082		1,140
Career and Technical Education		3,470		3,470		0,002		(3,470)
English as a Second Language		20,331		20,331		24,935		4,604
VA Preschool Initiative		122,641		122,641		24,300		4,004
VPSA Technology		122,041		122,041				
Positive Behavioral Interventions and Supports		120,000		120,000		32,017		32,017
		8,349,171		8,349,171		8,469,013		370,483
Total Categorical Aid		0,349,171		0,349,171		0,409,013		370,463
Total Revenue from the Commonwealth		8,349,171		8,349,171		8,469,013		119,842
Revenue from the Federal Government:								
Categorical Aid:								
Title I		700,366		700,366		414,809		(285,557)
Title IV-A		11,815		11,815		5,045		(6,770)
Title VI-B		586,137		586,137		529,672		(56,465)
School Improvement Grant		-		-		16,050		16,050
Rural Education		37,357		37,357		27,624		(9,733)
Preschool Grant		18,933		18,933		21,307		2,374
Vocational Education		34,500		34,500		28,348		(6,152)
Title III		3,779		3,779		1,650		(2,129)
Title II-A				-		72,229		72,229
Total Categorical Aid	_	1,392,887	_	1,392,887	_	1,116,734		(276,153)
Total School Operating Fund	\$	17,779,311	\$	17,779,311	\$	16,588,129	\$	(1,191,182)

<u>Fund, Motor, and Minor Revenue Source</u> Discretely Presented Component Unit - School Board: (Conti Special Revenue Fund: School Cafeteria Fund: Revenue from Local Sources:	В	riginal udget	<u> </u>	Final Budget	A	ctual	Fin F	iance with al Budget Positive legative)
Revenue from Use of Money and Property:								
Revenue from the Use of Money	\$	-	\$	-	\$	41	\$	41
Charges for Services:								
Cafeteria Sales		-		-		80,026		80,026
Miscellaneous:								
Miscellaneous		-		-		-		-
Total Revenue from Local Sources		-		-		80,067		80,067
Intergovernmental:								
Revenue from the Commonwealth:								-
Categorical Aid:								
School Food Program Grant		-		-		23,812		23,812
Revenue from the Federal Government:								
Categorical Aid:								
School Food Program Grant		-		-		-		-
Commodities		-		-		664,893		664,893
Total Categorical Aid		-		-		664,893		664,893
Total Revenue from the Federal Government		-		-		664,893		664,893
Total School Cafeteria Fund						768,772		768,772
Total Discretely Presented Component Unit - School Board	\$ 17	7,779,311	\$ 1	7,779,311	\$ 17,	,356,901	\$	(422,410)

Fund, Function, Activity, and Element	Original Budget			Final Budget	Actual	Fir	riance with nal Budget Positive Negative)
General Fund:							
General Government							
Administration: Legislative:							
Board of Supervisors	\$	532,792	\$	532,792	\$ 389,461	\$	143,331
General and Financial Administration:							
County Administrator		1,756,494		1,756,494	972,708		783,786
Legal Services		138,987		138,987	143,735		(4,748)
Commissioner of Revenue		271,948		271,948	269,254		2,694
Independent Auditor		46,030		46,030	46,000		30
Treasurer		225,393		225,393	217,225		8,168
Assessor		125,625		125,625	117,364		8,261
Total General and Financial Administration		2,564,477		2,564,477	 1,766,286		798,191
		2,304,477		2,304,477	1,700,200		790,191
Board of Elections:							
Electoral Board and Officials		42,773		42,773	36,489		6,284
Registrar		130,652		130,652	126,631		4,021
Total Board of Elections		173,425		173,425	 163,120		10,305
Total General Government Administration		2,737,902		2,737,902	2,318,867		419,035
Judicial Administration:							
Courts:							
Circuit Court		14,823		14,823	14,384		439
General District Court		1,879		1,879	561		1,318
Sheriff		101,880		101,880	97,020		4,860
Juvenile and Domestic Relations Court		25,676		25,676	18,174		7,502
Office of the Youth		5,397		5,397	5,397		-
Clerk of the Circuit Court		299,650		299,650	277,496		22,154
Total Courts		449,305		449,305	413,032		36,273
Commonwealth's Attorney:							
Commonwealth's Attorney		333,207		333,207	306,880		26,327
Total Judicial Administration		782,512		782,512	 719,912		62,600
Public Safety:							
Law Enforcement and Traffic Control:							
Sheriff		1,169,670		1,169,670	1,028,086		141,584
Fire and Rescue Services:							
Fire Department		211,964		211,964	211,964		-
Ambulance and Rescue Services		1,419,966		1,419,966	1,298,520		121,446
Forestry Service		8,204		8,204	7,913		291
Total Fire and Rescue Services		1,640,134		1,640,134	 1,518,397		121,737
Correction and Detention:							
Sheriff		1,465,076		1,465,076	1,217,565		247,511

Fund, Function, Activity, and Element	 Original Budget	 Final Budget		Actual	Fin I	riance with nal Budget Positive Vegative)
General Fund: (Continued)						
Public Safety: (Continued)						
Inspections:						
Building	\$ 280,499	\$ 280,499	\$	275,077	\$	5,422
Other Protection:						
Animal Control	185,785	185,785		175,795		9,990
Medical Examiner	 250	250		120		130
Total Other Protection	 186,035	 186,035		175,915		10,120
Total Public Safety	\$ 4,741,414	\$ 4,741,414	\$	4,215,040	\$	526,374
Public Works:						
Sanitation and Waste Removal:						
Refuse Disposal	797,359	797,359		791,643		5,716
Maintenance of General Buildings and Grounds:						
General Properties	640,049	640,049		610,566		29,483
Communication	179,465	179,465		173,950		5,515
Technology	357,764	357,764		333,747		24,017
Total Maintenance of General Buildings and						
Grounds	 1,177,278	 1,177,278		1,118,263		59,015
Total Public Works	1,974,637	1,974,637		1,909,906		64,731
Health and Welfare:						
Health:						
Supplement of Local Health Department	133,000	133,000		133,000		-
Mental Health and Mental Retardation:						
Community Services Board	41,357	41,357		41,357		-
Welfare:						
Public Assistance and Welfare Administration	1,453,626	1,453,626		1,813,020		(359,394)
Bay Transit	-	-		-		-
Children's Services Act	1,200,000	1,200,000		1,093,078		106,922
Housing Choice Voucher Program	-	-		-		-
Bay Aging	117,408	117,408		208,890		(91,482)
Rivah Rides	-	-		-		-
Tax Relief for the Elderly	 -	 -		-		-
Total Welfare	 2,771,034	 2,771,034		3,114,988		(343,954)
Total Health and Welfare	2,945,391	2,945,391		3,289,345		(343,954)
Education:						
Other Instructional Costs:						
Contributions to Rappahannock Community College	8,160	8,160		8,326		(166)
Contribution to County School Board	 8,037,253	 8,037,253	_	6,830,473		1,206,780
Total Education	 8,045,413	 8,045,413		6,838,799		1,206,614

Fund, Function, Activity, and Element		Original Budget	 Final Budget		Actual	Fin I	iance with al Budget Positive legative)
General Fund: (Continued)							
Parks, Recreation, and Cultural:							
Parks and Recreation:							
Parks, Recreation and Summer Programs	\$	184,442	\$ 184,442	\$	172,597	\$	11,845
Swimming Pool		55,878	 55,878 240.320		37,119		18,759
Total Parks and Recreation		240,320	240,320		209,716		30,604
Cultural Enrichment:							
Museum		23,000	23,000		23,000		-
1 th means							
Library:		204 750	204 750		200.050		4 604
Contribution to County Library Total Parks, Recreation, and Cultural		204,750 468,070	 204,750 468,070		200,059		4,691 35.295
Total Parks, Recreation, and Cultural		400,070	400,070		432,775		55,295
Community Development:							
Planning and Community Development:							
Middle Peninsula Planning District Commission		23,201	23,201		23,201		-
Economic Development		26,000	 26,000	_	55,163		(29,163)
Total Planning and Community Development		49,201	49,201		78,364		(29,163)
Environmental Management:							
Contribution to Soil and Water Conservation District		11,025	11,025		11,025		-
Litter Control Program		,•=•					_
Other Environmental Management		_	_		_		_
Total Environmental Management		11,025	 11,025		11,025		-
Cooperative Extension Program:							
VPI Cooperative Extension		42,103	 42,103		31,251		10,852
Total Community Development		102,329	102,329		120,640		(18,311)
Capital Projects:							
Motor Vehicles and Equipment		127,400	 127,400		114,955		12,445
Total Capital Projects		127,400	 127,400		114,955		12,445
Total General Fund	2	21,925,068	21,925,068		19,960,239		1,964,829
Special Revenue Fund:							
, Special Revenue Fund:							
Public Safety:							
Animal Control		5,990	5,990		5,990		-
FEMA Grant Home Elevation Project		56,750	56,750		53,293		3,457
Other Protection:							
Sheriff		6,030	6,030		5,046		984
Total Public Safety		62,780	 62,780		64,329		(1,549)
		00 700	00 700		04.000		(4 5 40)
Total County Special Revenue Fund		62,780	62,780		64,329		(1,549)

Fund, Function, Activity, and Element	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Debt Service Fund:				
Debt Service:		<b>* 4 0 7 0 7 1 0</b>	<b>* * * * * * * * * *</b>	<b>• • • • • • •</b>
Principal Retirement and Interest Charges	\$ 4,079,712	\$ 4,079,712	\$ 4,064,257	\$ 15,455
Total Debt Service Fund	4,079,712	4,079,712	4,064,257	15,455
Capital Projects Fund: Capital Projects:				
Capital Projects	1,071,274	1,071,274	1,017,576	53,698
Total Capital Projects	1,071,274	1,071,274	1,017,576	53,698
Total Capital Projects Fund	1,071,274	1,071,274	1,017,576	53,698
Total Primary Government	27,138,834	27,138,834	25,106,401	2,032,433
Discretely Presented Component Unit - School Board: School Operating Fund: Education:				
Administration, Health, and Attendance	992,103	992,103	1,100,361	(108,258)
Instruction Costs	11,650,721	11,650,721	11,825,326	(174,605)
Technology	931,869	931,869	897,130	34,739
Pupil Transportation	1,565,360	1,565,360	1,414,102	151,258
Operation and Maintenance of School Plant	1,343,871	1,343,871	1,352,011	(8,140)
Total Education	16,483,924	16,483,924	16,588,930	(105,006)
Total School Operating Fund	16,483,924	16,483,924	16,588,930	(105,006)
Special Revenue Fund: School Cafeteria Fund: Education: School Food Services:				
Administration of School Food Program	908,560	908,560	704,977	203,583
Commodities	-	-	50,850	(50,850)
Total School Food Services	908,560	908,560	755,827	152,733
Total Education	908,560	908,560	755,827	152,733
Total School Cafeteria Fund	908,560	908,560	755,827	152,733
Total Discretely Presented Component Unit - School Board	\$ 17,392,484	\$ 17,392,484	\$ 17,344,757	\$ 47,727

# OTHER STATISTICAL INFORMATION

### COUNTY OF ESSEX, VIRGINIA GOVERNMENT-WIDE EXPENSES BY FUNCTION LAST TEN FISCAL YEARS

TABLE 1

		General									Parks,				Interest	
Fiscal	G	overnment		Judicial	Public	Public	F	lealth and		F	lecreation,	Co	ommunity	(	on Long-	
Year	Ad	ministration	Adı	ministration	Safety	Works		Welfare	Education	а	nd Cultural	De	velopment	Т	erm Debt	Total
2009-10	\$	1,566,816	\$	774,468	\$ 3,740,261	\$ 1,272,981	\$	2,567,021	\$ 6,138,655	\$	452,127	\$	84,723	\$	916,097	\$ 17,513,149
2010-11		1,867,378		804,345	4,066,458	1,261,620		2,491,948	6,480,939		453,444		60,121		935,322	18,421,575
2011-12		1,706,609		681,831	4,064,725	1,331,201		2,189,764	6,723,619		415,389		86,752		1,500,339	18,700,229
2012-13		1,601,134		706,845	4,263,572	1,456,944		2,157,151	6,694,654		402,704		76,721		1,274,412	18,634,137
2013-14		1,277,471		656,005	3,966,673	1,617,463		2,149,596	7,095,834		398,171		161,570		1,501,151	18,823,934
2014-15		1,381,868		538,448	3,890,756	1,626,640		1,884,957	9,636,662		454,226		215,500		1,476,080	21,105,137
2015-16		1,623,756		726,774	4,443,293	1,672,349		2,451,160	8,616,832		713,163		208,534		1,515,344	21,971,205
2016-17		1,805,722		797,726	4,290,214	1,964,911		3,192,335	9,163,741		443,243		148,955		1,341,160	23,148,007
2017-18		1,374,670		729,510	4,790,280	2,047,155		3,684,513	10,563,428		421,659		171,572		1,265,502	25,048,289
2018-19		1,700,740		759,707	4,667,740	1,958,366		3,120,601	10,157,043		369,727		159,016		1,197,968	24,090,908
2019-20		2,807,973		743,556	4,535,912	2,031,809		3,490,526	7,359,643		522,444		129,892		1,147,488	22,769,243

#### COUNTY OF ESSEX, VIRGINIA GOVERNMENT-WIDE REVENUES LAST TEN FISCAL YEARS

		PR	OGF	RAM REVENU	IES		GENERAL REVENUES											
Fiscal Year		Charges for Services		Operating Grants and ontributions	(	Capital Grants and tributions		General Property Taxes		Other Local Taxes	al Investme		Miso	cellaneous	Co No t	Grants and ontributions ot Restricted o Specific Programs		Total
2009-10	\$	207.305	\$	2.854.011	\$		\$	10.726.095	\$	0 106 770	\$	20.025	\$	05 746	\$	1 452 027	\$	17 502 109
	Ф	- ,	Ф	, = = , =	Ф	-	Ф	-, -,	Ф	2,136,779	Ф	39,235	Ф	85,746	Ф	1,453,937	Ф	17,503,108
2010-11		191,355		2,852,656		-		11,453,029		2,036,898		79,070		35,390		1,438,018		18,086,416
2011-12		434,701		2,692,852		-		12,293,636		2,129,390		101,251		30,441		1,438,719		19,120,990
2012-13		387,129		3,173,575		-		12,865,179		2,064,024		62,865		76,908		1,492,519		20,122,199
2013-14		486,365		2,994,419		-		13,459,968		1,892,560		53,199		88,612		1,505,664		20,480,787
2014-15		549,536		3,118,922		-		14,462,007		2,242,497		48,115		328,068		1,532,152		22,281,297
2015-16		563,077		3,439,628		-		15,939,496		2,494,704		182,385		212,975		1,512,974		24,345,239
2016-17		601,400		4,190,196		-		14,994,625		2,398,930		216,596		139,423		1,533,034		24,074,204
2017-18		618,146		4,191,259		-		15,725,803		2,386,084		107,124		147,899		1,762,773		24,939,088

2,453,877

2,626,777

162,419

122,163

126,613

159,443

1,520,036

1,489,684

506,442

536,449

2018-19

2019-20

4,142,188

4,385,515

232,104

-

15,366,996

15,488,417

24,510,675

24,808,448

### COUNTY OF ESSEX, VIRGINIA GOVERNMENT EXPENDITURES BY FUNCTION (1, 3) LAST TEN FISCAL YEARS

#### TABLE 3

		General												Parks,						
Fiscal	G	overnment		Judicial		Public		Public	ŀ	lealth and			R	ecreation,	Co	mmunity		Debt		
Year	Ac	dministration	Ad	ministration		Safety		Works		Welfare	E	Education (2)	a	nd Cultural	Dev	velopment		Service		Total
2010-11	\$	1.836.494	\$	696.193	\$	3.721.774	\$	1,211,682	\$	2,542,294	\$	16.171.436	\$	443.490	\$	63,246	\$	1,894,696	\$	28,581,305
2011-12	Ŧ	1,676,226	÷	661,423	Ŧ	3,660,306	Ŧ	1,280,425	Ŧ	2,159,172	Ŧ	16,514,738	Ŧ	391,855	÷	89,252	Ŧ	9,311,473	Ŧ	35,744,870
2012-13		1,661,413		640,070		4,237,084		1,372,443		2,126,837		16,094,245		433,515		78,596		2,986,389		29,630,592
2013-14		1,386,537		624,493		3,955,020		1,695,600		2,158,657		16,149,300		409,144		164,070		3,580,296		30,123,117
2014-15		1,400,155		635,031		4,122,850		1,586,688		1,916,587		17,196,877		464,733		286,126		3,553,194		31,162,241
2015-16		1,675,663		681,613		4,342,391		1,678,337		2,460,777		17,590,465		786,195		252,030		10,107,390		39,574,861
2016-17		1,626,900		736,236		4,005,719		1,925,317		3,156,629		17,690,252		450,070		185,454		3,680,884		33,457,461
2017-18		1,479,502		685,145		4,273,909		1,997,505		3,728,865		18,462,025		420,288		176,833		4,289,748		35,513,820
2018-19		1,657,963		740,596		4,278,635		1,946,801		3,165,399		17,932,501		395,655		173,437		4,175,437		34,466,424
2019-20		2,318,867		719,912		4,226,076		1,909,906		3,289,345		6,838,799		486,068		120,640		4,064,257		28,988,362

(1) Includes General, Debt Service, and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit.

(3) Excludes Capital Projects funds of the Primary Government and its Discretely Presented Component Unit.

#### COUNTY OF ESSEX, VIRGINIA GOVERNMENT REVENUES BY SOURCE (1, 3) LAST TEN FISCAL YEARS

	TABL	.E 4

Fiscal Year	 General Property Taxes		Other Local Taxes	Privi Re	Permits, lege Fees, egulatory icenses	Fines and Forfeitures		Revenue from the Use of Money and Property		Charges for Services				Recovered Costs		Inter- governmental (2)		Total	
2010-11	\$ 11,396,506	\$	2,036,898	\$	53,796	\$	19,104	\$	89,158	\$	316,073	\$	76,163	\$	164,932	\$	14,321,871	\$	28,474,501
2011-12	12,035,208	•	2,129,390		55,316	•	11,198		80,357	•	565,775	•	54,251	,	135,576	•	14,388,805	•	29,455,876
2012-13	13,091,774		2,064,024		53,129		723		42,053		516,577		76,088		203,528		14,763,185		30,811,081
2013-14	13,492,136		1,892,560		47,868		49,737		48,985		527,304		119,050		126,842		14,279,539		30,584,021
2014-15	14,375,886		2,242,497		55,722		121,180		58,143		492,624		351,564		179,327		14,950,044		32,826,987
2015-16	15,795,828		2,494,704		48,111		56,372		62,881		580,497		216,252		156,843		14,901,063		34,312,551
2016-17	15,046,123		2,398,930		118,351		55,931		230,213		564,340		327,194		71,741		15,522,042		34,334,865
2017-18	15,517,236		2,386,084		104,197		43,980		119,298		607,999		346,250		33,366		15,805,943		34,964,353
2018-19	15,383,586		2,453,877		66,695		30,096		155,409		508,063		290,676		34,935		15,745,031		34,668,368
2019-20	15,488,417		2,626,777		81,150		23,620		122,163		796,496		330,398		33,405		16,187,176		35,689,602

(1) Includes General, Debt Service, and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit.

(3) Excludes Capital Projects funds of the Primary Government and its Discretely Presented Component Unit.

### COUNTY OF ESSEX, VIRGINIA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

### TABLE 5

Fiscal Year	Total Tax Levy (1)	Current Tax Collections (1)	Percent of Levy Collected	Delinquent Tax Collections (1)	Total Tax Collections	Percent of Total Tax Collections to Tax Levy	Outstanding Delinquent Taxes (1,2)	Percent of Delinquent Taxes to Tax Levy
2010-11	\$ 12,214,013	\$ 11,771,430	96.38%	\$ 370,258	\$ 12,141,688	99.41%	\$ 1,350,599	11.06%
2011-12	13,667,004	12,518,036	91.59%	271,965	12,790,001	93.58%	1,542,285	11.28%
2012-13	13,825,984	13,144,229	95.07%	699,836	13,844,065	100.13%	1,480,509	10.71%
2013-14	14,450,761	13,795,011	95.46%	426,979	14,221,990	98.42%	1,394,233	9.65%
2014-15	15,266,583	14,439,033	94.58%	645,104	15,084,137	98.80%	1,470,710	9.63%
2015-16	15,337,344	14,669,612	95.65%	738,882	15,408,494	100.46%	1,780,183	11.61%
2016-17	15,596,041	15,036,269	96.41%	730,160	15,766,429	101.09%	1,751,140	11.23%
2017-18	15,643,806	15,369,346	98.25%	836,998	16,206,344	103.60%	1,839,453	11.76%
2018-19	16,195,420	15,572,704	96.15%	567,313	16,140,017	99.66%	1,963,085	12.12%
2019-20	15,704,996	15,083,438	96.04%	548,641	15,632,079	99.54%	1,665,267	10.60%

(1) Exclusive of penalties and interest. Includes personal property tax relief funds.

(2) Includes three most current delinquent tax years and first half of current tax year.

### COUNTY OF ESSEX, VIRGINIA ASSESSED VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

## TABLE 6

		Perso			4				Public I	14:11:4. /	2)	
Fiscal Year	Real Estate (1)	and M	Property and Mobile Homes (1)		Machinery and Tools		Merchant's Capital		Real		2) Personal Property	Total
2010-11	\$ 1,492,473,385	\$ 85,0	051,484	\$	1,633,681	\$	1,759,440	\$	39,121,599	\$	81,257	\$ 1,620,120,846
2011-12	1,505,791,681	88,1	167,722		1,689,475		1,815,583		37,440,722		83,997	1,634,989,180
2012-13	1,250,196,928	88,5	542,338		1,664,900		2,057,170		40,960,386		91,137	1,383,512,859
2013-14	1,253,447,626	96,8	342,771		1,071,575		2,091,590		42,005,340		113,855	1,395,572,757
2014-15	1,258,320,412	97,2	286,467		1,087,150		2,221,244		43,138,410		101,500	1,402,155,183
2015-16	1,256,583,672	101,4	433,884		1,013,750		2,270,908		44,267,085		80,990	1,405,650,289
2016-17	1,274,938,875	101,1	152,496		3,883,438		2,183,823		45,895,897		70,375	1,428,124,904
2017-18	1,291,963,471	99,1	148,455		6,844,838		2,193,033		44,837,288		56,941	1,445,044,026
2018-19	1,296,806,253	136,4	456,770		6,946,938		2,373,535		45,538,476		30,348	1,488,152,320
2019-20	1,302,914,819	142,0	008,510		7,742,088		2,701,373		44,766,212		5,951	1,500,138,952

(1) Real estate and personal property are assessed at 100% of fair market value.

(2) Assessed values are established by the State Corporation Commission.

### COUNTY OF ESSEX, VIRGINIA PROPERTY TAX RATES (1) LAST TEN FISCAL YEARS

# TABLE 7

Fiscal Year	Real Estate		Mobile Real Estate Homes			rsonal operty	 rchant's apital	N	lachinery and Tools
2010-11	\$	0.605	\$	0.61	\$	3.50	\$ 3.75	\$	3.50
2011-12		0.695		0.605		3.50	3.75		3.50
2012-13		0.695/.84		0.695		3.50	3.75		3.50
2013-14		0.84/.86		0.84		3.50	3.75		3.50
2014-15		0.86/.88		0.86		3.75	3.75		3.75
2015-16		0.88		0.88		3.75	3.75		3.75
2016-17		0.88		0.88		4.00	3.75		3.75/1.20
2017-18		0.88		0.88		4.00	3.75		1.20
2018-19		0.88		0.88		4.00	3.75		1.20
2019-20		0.86		0.86		4.00	3.75		1.20

(1) Per \$100 of assessed value.

### COUNTY OF ESSEX, VIRGINIA RATIO OF NET BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS

### TABLE 8

Fiscal Year	Population (1)	Assessed Value (2)		Gross Bonded Debt (3)		Net Bonded Debt (3)		Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita	
2010-11	11,151	\$	1,620,120,846	\$	16,269,670	\$	16,269,670	1.00%	\$	1,459
2011-12	11,151		1,634,989,180		34,711,478		34,711,478	2.12%		3,113
2012-13	11,151		1,383,512,859		33,523,059		33,523,059	2.42%		3,006
2013-14	11,151		1,395,572,757		31,840,877		31,840,877	2.28%		2,855
2014-15	11,151		1,402,155,183		30,122,734		30,122,734	2.15%		2,701
2015-16	11,151		1,405,650,289		32,202,425		32,202,425	2.29%		2,888
2016-17	11,151		1,428,124,904		30,122,729		30,122,729	2.11%		2,701
2017-18	11,151		1,445,044,026		27,344,418		27,344,418	1.89%		2,452
2018-19	11,151		1,488,152,320		24,523,251		24,523,251	1.65%		2,199
2019-20	11,151		1,500,138,952		21,742,971		21,742,971	1.45%		1,950

(1) Weldon Cooper Center for Public Service for 2010 Census counts.

(2) Real property assessed at 100% of fair market value.

(3) Includes all long-term general obligation bonded debt, bond anticipation notes, literary fund loans, and lease revenue bonds. Excludes capital leases, net OPEB obligation, and compensated absences.