

**SOUTHWEST VIRGINIA REGIONAL JAIL AUTHORITY**

**FINANCIAL REPORT**

**FOR THE YEAR ENDED JUNE 30, 2017**

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FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2017**

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**FINANCIAL SECTION**

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## FINANCIAL SECTION

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# ROBINSON, FARMER, COX ASSOCIATES

A PROFESSIONAL LIMITED LIABILITY COMPANY

CERTIFIED PUBLIC ACCOUNTANTS

## Independent Auditors' Report

To the Honorable Members of  
Southwest Virginia Regional Jail Authority  
Abingdon, Virginia

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund and remaining fund information of Southwest Virginia Regional Jail Authority, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Southwest Virginia Regional Jail Authority's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund and remaining fund information of Southwest Virginia Regional Jail Authority, as of June 30, 2017, and the changes in financial position, respective thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## *Other Matters*

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and schedules related to pension and OPEB funding on pages 46-47 and 48-51, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### *Other Reporting Required by Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 27, 2017, on our consideration of Southwest Virginia Regional Jail Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Southwest Virginia Regional Jail Authority's internal control over financial reporting and compliance.

*Robinson, Turner, Cox Associates*

Blacksburg, Virginia  
September 27, 2017

## **Basic Financial Statements**

SOUTHWEST VIRGINIA REGIONAL JAIL AUTHORITY  
Statement of Financial Position  
June 30, 2017

	Primary Government Governmental Activities
<b>ASSETS</b>	
Cash and cash equivalents	\$ 7,155,226
Investments	3,501,894
Accounts receivable	280,364
Prepaid items	737,497
Due from other governmental units	3,764,149
Restricted assets:	
Cash and cash equivalents with trustee	520,070
Investments with trustee	6,487,929
Capital assets (net of accumulated depreciation):	
Land	1,176,628
Machinery and equipment	2,360,420
Buildings and improvements	86,171,167
 Total assets	 \$ 112,155,344
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred charge on refunding	\$ 495,110
Pension contributions subsequent to measurement date	1,607,168
Difference between actual and expected returns	641,681
 Total deferred outflows of resources	 \$ 2,743,959
<b>LIABILITIES</b>	
Accounts payable	\$ 677,460
Accrued interest payable	670,880
Accrued wages	243,394
Accrued benefits	17,793
Due to other governmental units	2,052,728
Long-term liabilities:	
Due within one year	2,850,363
Due in more than one year	68,674,863
 Total liabilities	 \$ 75,187,481
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Difference between actual and expected returns	\$ 386,262
<b>NET POSITION</b>	
Net investment in capital assets	\$ 21,178,917
Restricted for debt service	7,007,999
Unrestricted	11,138,644
 Total net position	 \$ 39,325,560

The accompanying notes to the financial statements are an integral part of this statement.

SOUTHWEST VIRGINIA REGIONAL JAIL AUTHORITY  
Statement of Activities  
For the Year Ended June 30, 2017

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Regional Jail Authority Governmental Activities
Primary Government:					
Governmental activities:					
Public safety	\$ 44,411,600	\$ 22,765,098	\$ 21,229,326	\$ -	(417,176)
Interest on long-term obligations	2,375,716	-	-	-	(2,375,716)
Total governmental activities	<u>\$ 46,787,316</u>	<u>\$ 22,765,098</u>	<u>\$ 21,229,326</u>	<u>\$ -</u>	<u>(2,792,892)</u>
General revenues:					
Unrestricted revenues from use of money and property					\$ 150,095
Miscellaneous					2,923,605
Total general revenues					<u>3,073,700</u>
Change in net position					\$ 280,808
Net position - beginning					39,044,752
Net position - ending					<u>\$ 39,325,560</u>

The accompanying notes to the financial statements are an integral part of this statement.



SOUTHWEST VIRGINIA REGIONAL JAIL AUTHORITY  
Balance Sheet  
Governmental Funds  
June 30, 2017

**ASSETS**

## Current assets:

Cash and cash equivalents	7,155,226
Investments	3,501,894
Accounts receivable	280,364
Prepaid items	737,497
Due from other governmental units	3,764,149

## Noncurrent assets:

Cash and cash equivalents with trustee - restricted	520,070
Investments with trustee - restricted	6,487,929

Total assets	22,447,129
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**LIABILITIES AND FUND BALANCE**

## Current liabilities:

Accounts payable	\$ 677,460
Accrued wages	243,394
Accrued benefits	17,793
Due to other governmental units	2,052,728

Total liabilities	\$ 2,991,375
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## Fund balance:

Nonspendable	\$ 737,497
Restricted:	
Restricted for debt service	7,007,999
Unassigned	11,710,258

Total fund balance	\$ 19,455,754
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Total liabilities and fund balance	\$ 22,447,129
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The accompanying notes to financial statements are an integral part of this statement.

SOUTHWEST VIRGINIA REGIONAL JAIL AUTHORITY  
Reconciliation of the Balance Sheet of Governmental Funds  
To the Statement of Net Position  
June 30, 2017

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet	\$ 19,455,754
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Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Land	1,176,628	
Buildings and improvements	86,171,167	
Machinery and equipment	<u>2,360,420</u>	89,708,215

Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as unavailable revenue in the funds.

Deferred charge on refunding	495,110	
Items related to measurement of net pension liability/asset	<u>(386,262)</u>	108,848

Pension contributions subsequent to the measurement date will be reduction to the net pension liability in the next fiscal year and, therefore, are not reported in the funds.	1,607,168
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Long-term liabilities/assets, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.

Revenue bond	(19,505,000)	
Refunding bond	(41,985,000)	
Premium on revenue bond	(2,251,624)	
Premium on refunding bond	(5,282,784)	
Accrued interest payable	(670,880)	
Net OPEB obligation	(1,276,236)	
Compensated absences	(794,295)	
Deferred Outflows	641,681	
Net pension liability	<u>(430,287)</u>	<u>(71,554,425)</u>

Net position of governmental activities	<u><u>\$ 39,325,560</u></u>
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The accompanying notes to the financial statements are an integral part of this statement.

SOUTHWEST VIRGINIA REGIONAL JAIL AUTHORITY  
Statement of Revenues, Expenditures, and Changes in Fund Balance  
Governmental Funds  
For the Year Ended June 30, 2017

**Revenues:**

Charges for Services	\$ 22,765,098
Intergovernmental revenue	21,229,326
Unrestricted revenue from use of money and property	150,095
Miscellaneous	<u>2,923,605</u>
 Total revenues	 <u>\$ 47,068,124</u>

**Expenditures:**

## Public Safety:

Employee Costs	\$ 22,608,355
Contractual Services	1,342,669
Support Services	51,353
Utilities	2,477,202
Medical Services	5,573,563
Medical Supplies	35,763
Insurance	5,200,396
Travel	54,508
Office Supplies	111,525
Facility and Maintenance Supplies	859,619
Inmate Supplies	362,640
Correctional Supplies	170,107
Food Services	2,044,815
Equipment	1,870,486
Capital Projects	5,265
Debt Service:	
Principal	2,003,979
Interest	<u>2,728,515</u>

Total expenditures	<u>\$ 47,500,760</u>
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Excess (deficiency) of revenues over (under) expenditures	<u>\$ (432,636)</u>
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Net change in fund balance	\$ (432,636)
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Fund balance, beginning of year	<u>19,888,390</u>
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Fund balance, end of year	<u><u>\$ 19,455,754</u></u>
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The accompanying notes to the financial statements are an integral part of this statement.

SOUTHWEST VIRGINIA REGIONAL JAIL AUTHORITY  
Reconciliation of Statement of Revenues,  
Expenditures, and Changes in Fund Balances of Governmental Funds  
To the Statement of Activities  
For the Year Ended June 30, 2017

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	(432,636)
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital asset purchases in the current period.

Capital asset additions	1,603,537	
Depreciation expense	(3,118,480)	(1,514,943)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Change in deferred inflows related to the measurement of the net pension liability/asset		594,922
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The issuance of long-term obligations (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term obligations consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of prepaid bond insurance, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term obligations and related items.

Payment of principal		2,003,979
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

(Increase) decrease in compensated absences	(2,155)	
(Increase) decrease in accrued interest payable	14,215	
(Increase) decrease in Net OPEB obligation	(232,637)	
Amortization of bond premium	364,642	
Amortization of deferred charge on refunding	(26,058)	
(Increase) decrease in net pension obligation/asset	(796,799)	
Change in deferred outflows related to pension payments subsequent to the measurement date	(333,403)	
Change in deferred outflows related to measurement of net pension liability	641,681	(370,514)

Change in net position of governmental activities	\$	<u>280,808</u>
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The accompanying notes to the financial statements are an integral part of this statement.

SOUTHWEST VIRGINIA REGIONAL JAIL AUTHORITY  
Statement of Fiduciary Net Position  
Agency Funds  
June 30, 2017

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	Agency Funds
	<hr/>
<b>ASSETS</b>	
Cash	\$ <u>189,049</u>
Total assets	\$ <u><u>189,049</u></u>
<b>LIABILITIES</b>	
Amounts held for inmate benefits	\$ <u>189,049</u>
Total liabilities	\$ <u><u>189,049</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017

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#### **Note 1-Summary of Significant Accounting Policies:**

The financial statements of the Southwest Virginia Regional Jail Authority (the Authority) conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies:

#### **A. Financial Reporting Entity**

The Authority was created by concurrent resolutions of the Counties of Buchanan, Dickenson, Lee, Russell, Scott, Smyth, Tazewell, Washington, Wise and the City of Norton. The Authority was created under the provisions of Title 53.1, Chapter 3, Articles 3.1 and 5 of the Code of Virginia (1950), as amended. The Authority was created to construct and operate jail facilities for the participating jurisdictions.

The Authority does not have any component units. In addition, the Authority is not considered a component unit of any of the participating jurisdictions.

#### **B. Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Authority (primary government). For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are other charges between the Authority's functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Statement of Net Position - The Statement of Net Position is designed to display financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments will report all capital assets in the government-wide Statement of Net Position and will report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

Statement of Activities - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as *general revenues*.

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 1-Summary of Significant Accounting Policies: (continued)**

##### C. Measurement focus, basis of accounting, and financial statement presentation

Separate financial statements are provided for governmental funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when the government receives cash.

##### The Authority reports the following major governmental funds:

The General Fund is the Authority's primary operating fund. The fund is used to account for and report all financial resources of the Authority. The General Fund is considered a major fund for reporting purposes.

##### Additionally, the Authority reports the following fund types:

Fiduciary funds (trust and agency funds) account for assets held by the Authority in a trustee capacity or as agent or custodian for individuals, private organizations, other governmental units, or other funds. Agency funds include the Inmate Trust.

##### D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance

###### *1. Cash and Cash Equivalents*

The Authority's cash and cash equivalents (including cash in custody of trustee) are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 1-Summary of Significant Accounting Policies: (continued)**

##### D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance (continued)

###### *2. Investments*

Money market investments, participating interest-earning investment contracts (repurchase agreements) that have a remaining maturity at time of purchase of one year or less, nonparticipating interest-earning investment contracts (nonnegotiable certificates of deposit (CDs) and external investment pools are measured as amortized cost. All other investments are reported at fair value.

###### *3. Use of Estimates*

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, results could differ from those estimates.

###### *4. Capital Assets*

Capital assets, which include property, plant, and equipment are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Authority as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the Authority are depreciated using the straight line method over the following estimated useful lives:

<b>Assets</b>	<b>Years</b>
Buildings	40
Building improvements	20-40
Machinery and equipment	5-10

###### *5. Accounts Receivable*

Accounts receivable are stated at book value. Uncollected balances have not been significant, therefore no allowances for uncollectible accounts is recorded.



## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 1-Summary of Significant Accounting Policies: (continued)**

##### D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance (continued)

###### *6. Compensated Absences*

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. In accordance with the provisions of Government Accounting Standards No. 16, *Accounting for Compensated Absences*, no liability is recorded for non-vesting accumulating rights to receive sick pay benefits. The Authority's employees accrue paid time off at various rates based on the total years of service during employment as a full-time employee. Employees will be allowed to accumulate their maximum accrued hours per year as determined by years of service. Once an employee attains the maximum hours, he/she will not accrue any more hours until leave is taken. Upon termination, full compensation will be paid for unused paid time off up to the designated maximum based upon total years of service. The Authority's employees also accrue holiday time which upon termination, and with the exception of exempt employees, may be paid up to a maximum of 48 hours. The Authority's liability for compensated absences at June 30, 2017 was \$794,295.

###### *7. Restricted Assets*

Restricted cash is set aside for future debt service expenditures.

###### *8. Long-term Obligations*

In the government-wide financial statements, long-term obligations are reported as liabilities in the statement of net assets. Bond premiums and discounts, as well as prepaid bond insurance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

###### *9. Deferred Outflows/Inflows of Resources*

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Authority has two items that qualify for reporting in this category. One item is the deferred charge on refunding reported in the statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other item is comprised of certain items related to the measurement of the net pension liability.

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 1-Summary of Significant Accounting Policies: (continued)**

##### D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance (continued)

###### *9. Deferred Outflows/Inflows of Resources (continued)*

These include differences between expected and actual experience, change in assumptions, the net difference between projected and actual earnings on pension plan investments. It is also comprised of contributions to the pension plan made during the current year and subsequent to the net pension liability measurement date, which will be recognized as a reduction of the net pension liability next fiscal year. For more detailed information on these items, see note 6.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Authority has one type of item that qualifies for reporting in this category. Certain items related to the measurement of the net pension liability are reported as deferred inflows of resources. These include differences between expected and actual experience, change in assumptions, the net difference between projected and actual earning on pension plan investments, and changes in proportion and differences between employer contributions and proportionate share of contributions. For more detailed information on these items, see note 6.

###### *10. Pensions*

The Virginia Retirement System (VRS) Political Subdivision Plan is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Authority's Retirement Plan and the additions to/deductions from the Authority's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

###### *11. Net Position*

Net position is the difference between a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets, less accumulated depreciation, less any outstanding debt related to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

The Authority's net position is classified as follows:

Net Investment in Capital Assets - This category represents the net value of capital assets (property, plant, equipment and infrastructure less accumulated depreciation) reduced by the debt incurred to acquire or construct the asset plus deferred outflows of resources less deferred inflows of resources related to those assets.

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 1-Summary of Significant Accounting Policies: (continued)**

##### D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance (continued)

###### *11. Net Position (continued)*

Restricted- This category includes resources for which the Authority is legally or contractually obligated to spend in accordance with restrictions imposed by external parties.

Unrestricted - Unrestricted net position represents resources derived from charges to customers for goods received, services rendered or privileges provided, operating grants and contributions, and capital grants and contributions. These resources are used for transactions relating to the operations of the Authority and may be used at the Authority's discretion to meet current expenses for any lawful purposes.

###### *12. Net Position Flow Assumption*

Sometimes the Authority will fund outlays for a particular purpose from both restricted (e.g. restricted bond and grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Authority's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

###### *13. Fund Equity*

The Authority reports fund balance in accordance with GASB Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance - amounts that are not in spendable form (such as inventory and prepaids) or are required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance - amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance - amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint. The Authority's Board is the highest level of decision making body;
- Assigned fund balance - amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. The Superintendent has been named as the individual with the authority to assign fund balances;
- Unassigned fund balance - amounts that are available for any purpose; positive amounts are only reported in the general fund.

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

#### **Note 1-Summary of Significant Accounting Policies: (continued)**

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance (continued)

#### *13. Fund Equity (continued)*

When fund balance resources are available for a specific purpose in more than one classification, it is the Authority's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

#### **Note 2-Deposits and Investments:**

##### Deposits:

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

##### Investments:

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements and the State Treasurer's Local Government Investment Pool (LGIP).

##### Credit Risk of Debt Securities:

The Authority has not adopted an investment policy for credit risk. The Authority's rated debt investments as of June 30, 2017 were rated by Standard and Poor's and/or an equivalent national rating organization and the ratings are presented below using the Standard and Poor's rating scale.

Rated Debt Investments	Fair Quality Ratings			
	AAAm	AA+	AAf/S1	Total
US Treasury Obligations	\$ -	\$ 1,884,227	\$ -	\$ 1,884,227
Fidelity Instit. MM Class II	520,070	-	-	520,070
VIP Stable Nav Liquidity Pool	2,001,641	-	-	2,001,641
VIP 1-3 Year High Quality Bond Fund	-	-	1,500,253	1,500,253
SNAP	4,603,702	-	-	4,603,702
Total	<u>\$ 7,125,413</u>	<u>\$ 1,884,227</u>	<u>\$ 1,500,253</u>	<u>\$ 10,509,893</u>

##### Concentration of Credit Risk:

At June 30, 2017, the Authority did not have any investments meeting the GASB 40 definition requiring concentration of credit risk disclosures that exceeded 5% of total investments.

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### Note 2-Deposits and Investments: (continued)

##### Interest Rate Risk:

The Authority has not adopted an investment policy for interest rate risk. Listed below are the Authority's US Treasury investments subject to investment rate risk and their corresponding maturity dates.

<u>Investment Type</u>	<u>Fair Value</u>	<u>Maturity Date</u>	<u>Call Options</u>
<i>U.S. Treasury Obligations:</i>			
Federal Home Loan Bank	\$ 126,937	7/21/2017	None
Federal Home Loan Bank	126,919	7/26/2017	None
Federal Home Loan Bank	128,886	8/3/2017	None
Federal Home Loan Bank	253,634	8/23/2017	None
Federal Home Loan Bank	253,360	9/29/2017	None
Federal Home Loan Bank	254,880	7/20/2017	None
Federal Home Loan Bank	152,902	7/26/2017	None
Federal Home Loan Bank	152,780	8/23/2017	None
Federal Home Loan Bank	152,614	9/29/2017	None
Federal National Mortgage Assn	153,626	9/26/2017	None
Federal National Mortgage Assn	127,689	9/26/2017	None
Total	\$ 1,884,227		

##### External Investment Pools:

The State Non-Arbitrage Pool (SNAP) is an open-end management investment company registered with the Securities and Exchange Commission (SEC). In May 2016, the Board voted to convert the SNAP fund to an LGIP structure, which would be managed in conformance with GASB 79. This conversion was completed in November 2016. The fair value of the positions in SNAP is the same as the values of the pool shares.

The value of the positions in the external investment pools (Local Government Investment Pool and State Non-Arbitrage Pool) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pools rests with the Virginia State Treasury. LGIP and SNAP are amortized cost basis portfolios under the provisions of GASB Statement No. 79. There are no withdrawal limitations or restrictions imposed on participants.

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## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

#### **Note 3— Fair Value Measurements:**

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The Authority maximizes the use of observable inputs and minimizes the use of unobservable inputs. Observable inputs are inputs that market participants would use in pricing the asset or liability based on market data obtained from independent sources. Unobservable inputs reflect assumptions that market participants would use in pricing the asset or liability based on the best information available in the circumstances. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels as follows:

- Level 1. Quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at a measurement date
- Level 2. Directly or indirectly observable inputs for the asset or liability other than quoted prices
- Level 3. Unobservable inputs that are supported by little or no market activity for the asset or liability

Investments that are measured using net asset value (NAV) per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy. Investments in the VIP are using the NAV per share, which is determined by dividing the total value of the VIP Trust by the number of outstanding shares. The NAV per share changes with the value of the underlying investments in the VIP Trust. Generally, participants may redeem their investment at the end of a calendar quarter upon 90 days written notice.

Inputs are used in applying the various valuation techniques and broadly refer to the assumptions that market participants use to make valuation decisions, including assumptions about risk.

The Authority has the following recurring fair value measurements as of June 30, 2017:

Investment	6/30/2017	Fair Value Measurement Using Quoted Prices in Active Markets for Identical Assets(Level 1)
Investments by Fair Value Level:		
Debt Securities:		
U.S. Treasury	\$ 1,884,227	\$ 1,884,227
Fidelity Instit. MM Class II	520,070	520,070
Total Debt Securities	<u>\$ 2,404,297</u>	<u>\$ 2,404,297</u>
Total investments by Fair Value Level	<u>\$ 2,404,297</u>	<u>\$ 2,404,297</u>
Investments measured at the net asset value (NAV):		
VACO/VML VIP Stable Nav Liquidity Pool	\$ 2,001,641	
VACO/VML VIP 1-3 Year High Quality Bond Fund	1,500,253	
Total investments measured at NAV	<u>\$ 3,501,894</u>	
Total investments measured at fair value	<u>\$ 5,906,191</u>	

# Southwest Virginia Regional Jail Authority

## Notes to the Financial Statements June 30, 2017 (continued)

### Note 4-Due From Other Governments:

At June 30, 2017, the Authority had the following receivables due from other governments:

	<b>Primary Government</b>
Amounts due from the State Compensation Board for payroll	\$ 1,956,445
Amounts due from the State for Per Diems	1,532,159
Amounts due from Federal Government	121,810
Amounts due from participating jurisdictions	153,739
	<hr/>
Total Due from Other Governments	\$ 3,764,153

### Note 5-Long-Term Obligations:

#### Primary Government - Governmental Activities Indebtedness:

The following is a summary of long-term obligation transactions of the Authority for the year ended June 30, 2017:

	Balance July 1, 2016	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2017
Revenue Bond	\$ 19,875,000	\$ -	\$ (370,000)	\$ 19,505,000
Premium on Revenue Bond	2,338,225	-	(86,601)	2,251,624
Refunding Bond	43,435,000	-	(1,450,000)	41,985,000
Premium on Refunding Bond	5,560,825	-	(278,041)	5,282,784
Energy Revolving Loan	183,979	-	(183,979)	-
Compensated Absences	792,140	596,260	(594,105)	794,295
Net OPEB Obligation	1,043,599	314,637	(82,000)	1,276,236
Net Pension Liability*	(366,512)	3,921,860	(3,125,061)	430,287
	<hr/>	<hr/>	<hr/>	<hr/>
Total	\$ 72,862,256	\$ 4,832,757	\$ (6,169,787)	\$ 71,525,226

\*Net Pension Asset Balance in 2016

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# Southwest Virginia Regional Jail Authority

## Notes to the Financial Statements June 30, 2017 (continued)

### Note 5-Long-Term Obligations: (continued)

#### Primary Government - Governmental Activities Indebtedness: (continued)

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Revenue Bond		Refunding Bond	
	Principal	Interest	Principal	Interest
2018	\$ 375,000	\$ 865,477	\$ 1,515,000	\$ 1,787,181
2019	400,000	847,893	1,580,000	1,717,196
2020	430,000	828,999	1,640,000	1,644,184
2021	450,000	807,774	1,700,000	1,579,796
2022	475,000	790,471	1,750,000	1,531,140
2023-2027	2,690,000	3,621,569	9,965,000	6,425,163
2028-2032	3,450,000	2,938,391	12,370,000	3,939,900
2033-2037	4,430,000	2,064,268	11,465,000	972,834
2038-2042	5,535,000	966,234	-	-
2043	1,270,000	29,694	-	-
	<u>\$ 19,505,000</u>	<u>\$ 13,760,770</u>	<u>\$ 41,985,000</u>	<u>\$ 19,597,394</u>

#### Details of long-term indebtedness:

	Interest Rates	Date Issued	Payment Frequency	Final Maturity Date	Amount of Original Issue	Balance Governmental Activities	Amount Due Within One Year
Revenue Bond	2.0-4.7%	6/5/2013	Semi-Annually	10/1/2042	\$ 19,875,000	\$ 19,505,000	\$ 375,000
Premium on Revenue Bond					2,598,028	2,251,624	86,601
Refunding Bond	2.0-4.8%	6/5/2013	Semi-Annually	10/1/2035	46,080,000	41,985,000	1,515,000
Premium on Refunding Bond					6,394,949	5,282,784	278,041
Other Obligations:							
Compensated Absences						\$ 794,295	\$ 595,721
Net OPEB Obligation						1,276,236	-
Net Pension Liability						430,287	-
Total Other Obligations						<u>\$ 2,500,818</u>	<u>\$ 595,721</u>
Total Long Term Obligations						<u>\$ 71,525,226</u>	<u>\$ 2,850,363</u>

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## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

#### **Note 6—Pension Plan:**

##### *Plan Description*

All full-time, salaried permanent employees of the Southwest Virginia Regional Jail Authority are automatically covered by VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees - Plan 1, Plan 2, and, Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

RETIREMENT PLAN PROVISIONS		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<b>About Plan 1</b> Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.	<b>About Plan 2</b> Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.	<b>About the Hybrid Retirement Plan</b> The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, 2014 are in this plan, as well as Plan 1 and Plan 2 members who were eligible and opted into the plan during a special election window. (see "Eligible Members") <ul style="list-style-type: none"><li>• The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.</li><li>• The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.</li></ul>

Southwest Virginia Regional Jail Authority

Notes to the Financial Statements  
June 30, 2017 (continued)

**Note 6—Pension Plan: (Continued)**

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
About Plan 1 (Cont.)	About Plan 2 (Cont.)	About the Hybrid Retirement Plan (Cont.) <ul style="list-style-type: none"> <li>In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.</li> </ul>
<p><b>Eligible Members</b> Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.</p> <p><b>Hybrid Opt-In Election</b> VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.</p> <p>The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p>	<p><b>Eligible Members</b> Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.</p> <p><b>Hybrid Opt-In Election</b> Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.</p> <p>The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p>	<p><b>Eligible Members</b> Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:</p> <ul style="list-style-type: none"> <li>Political subdivision employees*</li> <li>Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan's effective date for opt-in members was July 1, 2014.</li> </ul> <p><b>*Non-Eligible Members</b> Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:</p> <ul style="list-style-type: none"> <li>Political subdivision employees who are covered by enhanced benefits for hazardous duty employees.</li> </ul>

Southwest Virginia Regional Jail Authority

Notes to the Financial Statements  
June 30, 2017 (continued)

**Note 6—Pension Plan: (Continued)**

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Hybrid Opt-In Election (Cont.)</b> Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.</p>	<p><b>Hybrid Opt-In Election (Cont.)</b> Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.</p>	<p><b>*Non-Eligible Members (Cont.)</b> Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.</p>
<p><b>Retirement Contributions</b> Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions elected to phase in the required 5% member contribution but all employees are paying the full 5% as of July 1, 2016. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.</p>	<p><b>Retirement Contributions</b> Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some political subdivisions elected to phase in the required 5% member contribution but all employees are paying the full 5% as of July 1, 2016.</p>	<p><b>Retirement Contributions</b> A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.</p>

Southwest Virginia Regional Jail Authority

Notes to the Financial Statements  
June 30, 2017 (continued)

**Note 6—Pension Plan: (Continued)**

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Creditable Service</b> Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p>	<p><b>Creditable Service</b> Same as Plan 1.</p>	<p><b>Creditable Service</b> <b><u>Defined Benefit Component:</u></b> Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p> <p><b><u>Defined Contributions Component:</u></b> Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.</p>

Southwest Virginia Regional Jail Authority

Notes to the Financial Statements  
June 30, 2017 (continued)

**Note 6—Pension Plan: (Continued)**

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Vesting</b> Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.</p> <p>Members are always 100% vested in the contributions that they make.</p>	<p><b>Vesting</b> Same as Plan 1.</p>	<p><b>Vesting</b> <b><u>Defined Benefit Component:</u></b> Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.</p> <p><b><u>Defined Contributions Component:</u></b> Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.</p> <p>Members are always 100% vested in the contributions that they make.</p>

Southwest Virginia Regional Jail Authority

Notes to the Financial Statements  
June 30, 2017 (continued)

**Note 6—Pension Plan: (Continued)**

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Vesting (Cont.)	Vesting (Cont.)	<p><b>Vesting (Cont.)</b>  <b><u>Defined Contributions Component: (Cont.)</u></b>  Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.</p> <ul style="list-style-type: none"> <li>• After two years, a member is 50% vested and may withdraw 50% of employer contributions.</li> <li>• After three years, a member is 75% vested and may withdraw 75% of employer contributions.</li> <li>• After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.</li> </ul> <p>Distribution is not required by law until age 70½.</p>
<p><b>Calculating the Benefit</b>  The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.</p>	<p><b>Calculating the Benefit</b>  See definition under Plan 1.</p>	<p><b>Calculating the Benefit</b>  <b><u>Defined Benefit Component:</u></b>  See definition under Plan 1</p>

Southwest Virginia Regional Jail Authority

Notes to the Financial Statements  
June 30, 2017 (continued)

**Note 6—Pension Plan: (Continued)**

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<b>Calculating the Benefit (Cont.)</b> An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.	<b>Calculating the Benefit (Cont.)</b>	<b>Calculating the Benefit (Cont.)</b> <u>Defined Contribution Component:</u> The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.
<b>Average Final Compensation</b> A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	<b>Average Final Compensation</b> A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	<b>Average Final Compensation</b> Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.
<b>Service Retirement Multiplier</b> <b>VRS:</b> The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.  <b>Sheriffs and regional jail superintendents:</b> The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.  <b>Political subdivision hazardous duty employees:</b> The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer.	<b>Service Retirement Multiplier</b> <b>VRS:</b> Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013.  <b>Sheriffs and regional jail superintendents:</b> Same as Plan 1.  <b>Political subdivision hazardous duty employees:</b> Same as Plan 1.	<b>Service Retirement Multiplier</b> <u>Defined Benefit Component:</u> <b>VRS:</b> The retirement multiplier for the defined benefit component is 1.00%.  For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.  <b>Sheriffs and regional jail superintendents:</b> Not applicable.  <b>Political subdivision hazardous duty employees:</b> Not applicable.  <u>Defined Contribution Component:</u> Not applicable.

Southwest Virginia Regional Jail Authority

Notes to the Financial Statements  
June 30, 2017 (continued)

**Note 6—Pension Plan: (Continued)**

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Normal Retirement Age</b> VRS: Age 65.</p> <p><b>Political subdivisions hazardous duty employees:</b> Age 60.</p>	<p><b>Normal Retirement Age</b> VRS: Normal Social Security retirement age.</p> <p><b>Political subdivisions hazardous duty employees:</b> Same as Plan 1.</p>	<p><b>Normal Retirement Age</b> <b><u>Defined Benefit Component:</u></b> VRS: Same as Plan 2.</p> <p><b>Political subdivisions hazardous duty employees:</b> Not applicable.</p> <p><b><u>Defined Contribution Component:</u></b> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b>Earliest Unreduced Retirement Eligibility</b> VRS: Age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.</p> <p><b>Political subdivisions hazardous duty employees:</b> Age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service.</p>	<p><b>Earliest Unreduced Retirement Eligibility</b> VRS: Normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90.</p> <p><b>Political subdivisions hazardous duty employees:</b> Same as Plan 1.</p>	<p><b>Earliest Unreduced Retirement Eligibility</b> <b><u>Defined Benefit Component:</u></b> VRS: Normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.</p> <p><b>Political subdivisions hazardous duty employees:</b> Not applicable.</p> <p><b><u>Defined Contribution Component:</u></b> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b>Earliest Reduced Retirement Eligibility</b> VRS: Age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.</p>	<p><b>Earliest Reduced Retirement Eligibility</b> VRS: Age 60 with at least five years (60 months) of creditable service.</p>	<p><b>Earliest Reduced Retirement Eligibility</b> <b><u>Defined Benefit Component:</u></b> VRS: Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.</p>



Southwest Virginia Regional Jail Authority

Notes to the Financial Statements  
June 30, 2017 (continued)

**Note 6—Pension Plan: (Continued)**

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Earliest Reduced Retirement Eligibility (Cont.)</b></p> <p>Political subdivisions hazardous duty employees: 50 with at least five years of creditable service.</p>	<p><b>Earliest Reduced Retirement Eligibility (Cont.)</b></p> <p>Political subdivisions hazardous duty employees: Same as Plan 1.</p>	<p><b>Earliest Reduced Retirement Eligibility (Cont.)</b></p> <p>Political subdivisions hazardous duty employees: Not applicable.</p> <p><b><u>Defined Contribution Component:</u></b> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b>Cost-of-Living Adjustment (COLA) in Retirement</b> The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.</p> <p><b><u>Eligibility:</u></b> For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.</p> <p>For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.</p>	<p><b>Cost-of-Living Adjustment (COLA) in Retirement</b> The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.</p> <p><b><u>Eligibility:</u></b> Same as Plan 1.</p>	<p><b>Cost-of-Living Adjustment (COLA) in Retirement</b> <b><u>Defined Benefit Component:</u></b> Same as Plan 2.</p> <p><b><u>Defined Contribution Component:</u></b> Not applicable.</p> <p><b><u>Eligibility:</u></b> Same as Plan 1 and Plan 2.</p>

Southwest Virginia Regional Jail Authority

Notes to the Financial Statements  
June 30, 2017 (continued)

**Note 6—Pension Plan: (Continued)**

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Cost-of-Living Adjustment (COLA) in Retirement (Cont.)</b></p> <p><b><u>Exceptions to COLA Effective Dates:</u></b>  The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:</p> <ul style="list-style-type: none"> <li>• The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.</li> <li>• The member retires on disability.</li> <li>• The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP).</li> <li>• The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.</li> <li>• The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.</li> </ul>	<p><b>Cost-of-Living Adjustment (COLA) in Retirement (Cont.)</b></p> <p><b><u>Exceptions to COLA Effective Dates:</u></b>  Same as Plan 1.</p>	<p><b>Cost-of-Living Adjustment (COLA) in Retirement (Cont.)</b></p> <p><b><u>Exceptions to COLA Effective Dates:</u></b>  Same as Plan 1 and Plan 2.</p>

Southwest Virginia Regional Jail Authority

Notes to the Financial Statements  
June 30, 2017 (continued)

**Note 6—Pension Plan: (Continued)**

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Disability Coverage</b> Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.</p> <p>VSDP members are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.</p>	<p><b>Disability Coverage</b> Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.</p> <p>VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.</p>	<p><b>Disability Coverage</b> Employees of political subdivisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.</p> <p>Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.</p>
<p><b>Purchase of Prior Service</b> Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.</p>	<p><b>Purchase of Prior Service</b> Same as Plan 1.</p>	<p><b>Purchase of Prior Service</b> <b><u>Defined Benefit Component:</u></b> Same as Plan 1, with the following exceptions:</p> <ul style="list-style-type: none"> <li>•Hybrid Retirement Plan members are ineligible for ported service.</li> <li>•The cost for purchasing refunded service is the higher of 4% of creditable compensation or average final compensation.</li> <li>•Plan members have one year from their date of hire or return from leave to purchase all but refunded prior service at approximate normal cost. After that one-year period, the rate for most categories of service will change to actuarial cost.</li> </ul> <p><b><u>Defined Contribution Component:</u></b> Not applicable.</p>

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 6—Pension Plan: (Continued)**

##### *Plan Description (Continued)*

The system issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the plans administered by VRS. A copy of the most recent report may be obtained from the VRS website at <http://www.varetire.org/Pdf/Publications/2015-annual-report-pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

##### *Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00% member contribution may have been assumed by the employer. Beginning July 1, 2012 new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

The Southwest Virginia Regional Jail Authority's contractually required contribution rate for the year ended June 30, 2017 was 10.95% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Southwest Virginia Regional Jail Authority were \$1,607,168 and \$1,940,571 for the years ended June 30, 2017 and June 30, 2016, respectively.

##### *Net Pension Liability*

The Authority's net pension liability was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2015, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

At June 30, 2017, the Authority reported a liability of \$430,287 for its proportionate share of the net pension liability. The Southwest Virginia Regional Jail Authority's net pension liability was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2015, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016. The Authority's proportionate share of the same was calculated using 2016 VRS contributions as of June 30, 2016. At June 30, 2016 and 2015, the Authority's proportion was 97.99% and 97.95%, respectively.

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 6—Pension Plan: (Continued)**

##### *Actuarial Assumptions - General Employees*

The total pension asset for General Employees in the Authority's Retirement Plan was based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

Inflation	2.5%
Salary increases, including inflation	3.5% - 5.35%
Investment rate of return	7.0%, net of pension plan investment expense, including inflation*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

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## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 6—Pension Plan: (Continued)**

##### *Actuarial Assumptions - General Employees (Continued)*

Mortality rates: 14% of deaths are assumed to be service related

Largest 10 - Non-LEOS:

Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females set back 2 years

Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

All Others (Non 10 Largest) - Non-LEOS:

Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females set back 2 years

Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

Largest 10 - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

All Others (Non 10 Largest) - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 6—Pension Plan: (Continued)**

##### *Actuarial Assumptions - Public Safety Employees*

The total pension liability for Public Safety employees in the Southwest Virginia Regional Jail Authority's Retirement Plan was based on an actuarial valuation as of June 30, 2015, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2016.

Inflation	2.5%
Salary increases, including inflation	3.5% - 4.75%
Investment rate of return	7.0%, net of pension plan investment expense, including inflation*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

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## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 6—Pension Plan: (Continued)**

##### *Actuarial Assumptions - Public Safety Employees (Continued)*

Mortality rates: 60% of deaths are assumed to be service related

Largest 10 - Non-LEOS:

Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 2 years

Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

All Others (Non 10 Largest) - Non-LEOS:

Pre-Retirement:

RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 2 years

Post-Retirement:

RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year

Post-Disablement:

RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

Largest 10 - LEOS:

- Update mortality table
- Decrease in male rates of disability

All Others (Non 10 Largest) - LEOS:

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability



# Southwest Virginia Regional Jail Authority

## Notes to the Financial Statements June 30, 2017 (continued)

### Note 6—Pension Plan: (Continued)

#### *Long-Term Expected Rate of Return*

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Target Allocation</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted Average Long-Term Expected Rate of Return</u>
U.S. Equity	19.50%	6.46%	1.26%
Developed Non U.S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
Total	<u>100.00%</u>		<u>5.83%</u>
		Inflation	<u>2.50%</u>
		*Expected arithmetic nominal return	<u>8.33%</u>

\* Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

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## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 6—Pension Plan: (Continued)**

##### *Discount Rate*

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the Authority Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

##### *Sensitivity of the Net Pension Liability to Changes in the Discount Rate*

The following presents the net pension liability of the Authority using the discount rate of 7.00%, as well as what the Authority's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

		Rate		
		(6.00%)	(7.00%)	(8.00%)
Southwest Virginia Regional Jail Authority				
Net Pension Liability (Asset)	\$	4,322,143	\$ 430,287	\$ (2,743,487)

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# Southwest Virginia Regional Jail Authority

## Notes to the Financial Statements June 30, 2017 (continued)

### Note 6—Pension Plan: (Continued)

#### *Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

For the year ended June 30, 2017, the Southwest Virginia Regional Jail Authority recognized pension expense of \$1,498,090. At June 30, 2017, the Southwest Virginia Regional Jail Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 7,440	\$ 386,142
Net difference between projected and actual earnings on pension plan investments	634,240	-
Change in proportionate share	-	119
Employer contributions subsequent to the measurement date	<u>1,607,168</u>	<u>-</u>
Total	<u>\$ 2,248,848</u>	<u>\$ 386,261</u>

\$1,607,168 reported as deferred outflows of resources related to pensions resulting from the Southwest Virginia Regional Jail Authority's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30</u>	
2018	\$ (94,025)
2019	(94,028)
2020	214,382
2121	228,369
Thereafter	<u>721</u>
Total	255,419

**Southwest Virginia Regional Jail Authority**

**Notes to the Financial Statements  
June 30, 2017 (continued)**

**Note 7-Capital Assets:**

Capital asset activity for the year ended June 30, 2017 was as follows:

Primary Government:

	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
<b>Governmental Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 1,176,628	\$ -	\$ -	\$ 1,176,628
Total capital assets not being depreciated	<u>\$ 1,176,628</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,176,628</u>
Capital assets being depreciated				
Buildings and Improvements	\$ 110,414,581	\$ -	\$ -	\$ 110,414,581
Machinery and Equipment	3,293,184	1,603,537	(207,861)	4,688,860
Total capital assets being depreciated	<u>\$ 113,707,765</u>	<u>\$ 1,603,537</u>	<u>\$ (207,861)</u>	<u>\$ 115,103,441</u>
Accumulated depreciation:				
Buildings and Improvements	\$ (21,471,430)	\$ (2,771,984)	\$ -	\$ (24,243,414)
Machinery and Equipment	(2,189,805)	(346,496)	207,861	(2,328,440)
Total accumulated depreciation	<u>\$ (23,661,235)</u>	<u>\$ (3,118,480)</u>	<u>\$ 207,861</u>	<u>\$ (26,571,854)</u>
Total capital assets being depreciated, net	<u>\$ 90,046,530</u>	<u>\$ (1,514,943)</u>	<u>\$ -</u>	<u>\$ 88,531,587</u>
Governmental activities capital assets, net	<u><u>\$ 91,223,158</u></u>	<u><u>\$ (1,514,943)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 89,708,215</u></u>

All depreciation expense was charged to the public safety function in the Statement of Activities.

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## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 8-Risk Management:**

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority participates with other government entities in a public entity risk pool for its coverage of liability insurance through VARISK 2 insurance pool. Each member of this risk pool jointly and severally agrees to assume, pay and discharge any liability. The Authority pays contributions and assessments based upon classification and rates into a designated cash reserve fund out of which expenses of the pool, claims and awards are to be paid. In the event of a loss, deficit, or depletion of all available excess insurance, the pool may assess all members in the proportion in which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The Authority continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **Note 9-Other Postemployment Benefits - Health Insurance:**

From an accrual accounting perspective, the cost of other postemployment health care benefits (OPEB), like the cost of pension benefits, generally should be associated with the periods in which the cost occurs, rather than in future years when it will be paid. In adopting the requirements of GASB Statement No. 45 during the year ended June 30, 2009, the Authority recognizes the cost of post-employment health care in the year when the employee services are rendered, reports the accumulating liability, and provides information useful in assessing potential demands on the Authority's future cash flows. Recognition of the liability accumulated from prior years will be phased in over 30 years, commencing with the 2009 liability.

##### A. Plan Description

The Southwest Virginia Regional Jail Authority administers a single-employer healthcare plan ("the Plan"). The Plan provides for participation by eligible retirees and their dependents in the health insurance programs available to Authority employees. The Plan will provide retiring employees the option to continue health insurance (PPO option) offered by the Authority until retirees attain 65 years of age at which time they may participate in a Medicare supplement (PPO option) plan.

Eligibility for this program is consistent with the VRS defined benefit pension plan as described in Note 6. The benefits, employee contributions and the employer contributions are governed by the Board of Directors and can be amended through Board action. The Plan does not issue a publicly available financial report.

##### B. Funding Policy

The Authority currently pays for the post-retirement health care benefits on a pay-as-you-go basis. The Authority currently has 413 employees that are eligible for the program. In addition, 100 percent of premiums are the responsibility of the retiree.

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 9-Other Postemployment Benefits - Health Insurance: (continued)**

##### B. Funding Policy (continued)

Health benefits include Medical, Dental, and Vision coverage for retirees and eligible spouses/dependents. Retirees are eligible to choose one of the following medical options through the Authority. The rates are as follows:

	<u>Retiree</u>	<u>Retiree Plus Dependent</u>	<u>Family</u>
KA 250 with Comp. Dental	\$ 621	\$ 1,149	\$ 1,677
KA 250 with Prev. Dental	610	1,129	1,647
KA 1000 with Comp. Dental	543	1,005	1,466
KA 1000 with Prev. Dental	532	984	1,436
Advantage 65	169	N/A	N/A

The Authority is required to contribute the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

##### C. Annual OPEB Cost and Net OPEB Obligation

For 2017, the Authority's annual OPEB cost (expense) of \$314,637 did not equal the ARC of \$316,700. The obligation calculation is as follows:

Annual required contribution	\$ 316,700
Interest on net OPEB obligation	36,526
Adjustment to annual required contribution	(38,589)
Annual OPEB cost (expense)	\$ 314,637
Contributions made	82,000
Increase in net OPEB obligation	\$ 232,637
Net OPEB obligation - beginning of year	1,043,599
Net OPEB obligation - end of year	\$ 1,276,236

## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 9-Other Postemployment Benefits - Health Insurance: (continued)**

##### C. Annual OPEB Cost and Net OPEB Obligation (continued)

The Authority's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2017 and the two preceding years were as follows:

<u>Fiscal Year Ended</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
6/30/2017 \$	314,637	26.06% \$	1,276,236
6/30/2016	235,607	20.54%	1,043,599
6/30/2015	223,358	20.51%	856,932

##### D. Funded Status and Funding Progress

The funded status of the Plan for the Authority as of January 1, 2017, is as follows:

Actuarial accrued liability (AAL)	\$	2,588,300
Actuarial value of plan assets		-
Unfunded actuarial accrued liability (UAAL)	\$	2,588,300
Funded ratio (actuarial value of plan assets / AAL)		0.00%
Covered payroll (active plan members)	\$	14,227,400
UAAL as a percentage of covered payroll		18.19%

Actuarial valuation of an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future.

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, will present multiyear trend information, as it becomes available, about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

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## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **Note 9-Other Postemployment Benefits - Health Insurance: (continued)**

##### E. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point.

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of January 1, 2017, the most recent actuarial valuation date, the projected unit credit actuarial cost method was used. Under this method, future benefits are projected and the present value of such benefits is allocated from date of hire to date of eligibility. The actuarial assumptions included: inflation at 2.50 percent, investment's rate of return at 3.50 percent, and a health care trend rate of 9.00 percent graded to 4.10 percent over 57 years. The UAAL is being amortized as a level percentage over the remaining amortization period, which at January 1, 2017, was 30 years.

#### **Note 10-Litigation:**

As of June 30, 2017, there were no matters of litigation involving the Authority which would materially affect the Authority's financial position should an court decisions on pending matters not be favorable.

#### **NOTE 11 - UPCOMING PRONOUNCEMENTS:**

Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension, improves accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting requirements for OPEB plans. This Statement is effective for fiscal years beginning after June 15, 2017.

Statement No. 81, Irrevocable Split-Interest Agreements, improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2016, and should be applied retroactively.

Statement No. 83, Certain Asset Retirement Obligations, addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.



## Southwest Virginia Regional Jail Authority

### Notes to the Financial Statements June 30, 2017 (continued)

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#### **NOTE 11 - UPCOMING PRONOUNCEMENTS: (CONITNUED)**

Statement No. 84, Fiduciary Activities, establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. This Statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018.

Statement No. 86, Certain Debt Extinguishment Issues, improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The requirements of this Statement are effective for reporting periods beginning after June 15, 2017.

Statement No. 87, Leases, increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

## **Required Supplementary Information**

SOUTHWEST VIRGINIA REGIONAL JAIL AUTHORITY  
Schedule of Revenues, Expenditures and Changes in Fund Balances  
Budget and Actual-General Fund  
For the Year Ended June 30, 2017

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget- Positive (Negative)
Revenues:				
Revenue from local sources:				
Charges to participating jurisdictions:				
Buchanan County	\$ 2,028,116	\$ 2,028,116	\$ 1,670,809	\$ (357,307)
Dickenson County	1,339,558	1,339,558	1,035,724	(303,834)
Lee County	2,103,232	2,103,232	1,897,633	(205,599)
Russell County	2,654,078	2,654,078	2,386,365	(267,713)
Scott County	1,827,808	1,827,808	1,973,284	145,476
Smyth County	2,065,674	2,065,674	2,461,654	395,980
Tazewell County	4,854,324	4,854,324	4,300,114	(554,210)
Washington County	3,004,616	3,004,616	2,981,778	(22,838)
City of Norton	300,462	300,462	236,032	(64,430)
Wise County	3,129,809	3,129,809	2,909,690	(220,119)
Charges to Federal Government	1,423,500	1,423,500	912,015	(511,485)
Interest Income	20,000	20,000	150,095	130,095
Miscellaneous:				
Work Release Program	40,000	40,000	28,127	(11,873)
Inmate Telephone Income	340,000	340,000	891,989	551,989
Home Monitoring	-	-	8,371	8,371
Commissary Commissions	825,000	825,000	768,806	(56,194)
Co-payment and Medical Services	168,000	168,000	128,718	(39,282)
Other Miscellaneous Revenue	570,250	570,250	1,097,594	527,344
Total revenue from local sources	\$ 26,694,427	\$ 26,694,427	\$ 25,838,798	\$ (855,629)
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
Reimbursement of salaries and fringes	\$ 15,800,000	\$ 15,800,000	\$ 14,817,942	\$ (982,058)
State per diem warrant	4,350,000	4,350,000	4,723,105	373,105
Other	-	-	1,688,279	1,688,279
Total revenue from the Commonwealth	\$ 20,150,000	\$ 20,150,000	\$ 21,229,326	\$ 1,079,326
Total revenues	\$ 46,844,427	\$ 46,844,427	\$ 47,068,124	\$ 223,697
Expenditures:				
Operating Expenditures:				
Employee Costs	\$ 24,404,523	\$ 24,404,523	\$ 22,608,355	\$ 1,796,168
Contractual Services	942,000	942,000	1,342,669	(400,669)
Support Services	58,640	58,640	51,353	7,287
Utilities	2,761,800	2,761,800	2,477,202	284,598
Medical Services	5,615,716	5,615,716	5,573,563	42,153
Medical Supplies	-	-	35,763	(35,763)
Insurance	4,346,720	4,346,720	5,200,396	(853,676)
Travel	53,200	53,200	54,508	(1,308)

SOUTHWEST VIRGINIA REGIONAL JAIL AUTHORITY  
Schedule of Revenues, Expenditures and Changes in Fund Balances  
Budget and Actual-General Fund  
For the Year Ended June 30, 2017

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget- Positive (Negative)
Expenditures: (Continued)				
Office Supplies	\$ 89,875	\$ 89,875	\$ 111,525	\$ (21,650)
Facility and Maintenance Supplies	716,700	716,700	859,619	(142,919)
Inmate Supplies	490,250	490,250	362,640	127,610
Correctional Supplies	96,000	96,000	170,107	(74,107)
Food Services	2,572,803	2,572,803	2,044,815	527,988
Equipment	7,000	7,000	1,870,486	(1,863,486)
Capital Projects	-	-	5,265	(5,265)
Expenditures: (continued)				
Debt Services:				
Principal	1,968,200	1,968,200	2,003,979	(35,779)
Interest	2,721,000	2,721,000	2,728,515	(7,515)
Total expenditures	<u>\$ 46,844,427</u>	<u>\$ 46,844,427</u>	<u>\$ 47,500,760</u>	<u>\$ (656,333)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (432,636)</u>	<u>\$ (432,636)</u>
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (432,636)</u>	<u>\$ (432,636)</u>
Fund balance, beginning of year	<u>-</u>	<u>-</u>	<u>19,888,390</u>	<u>19,888,390</u>
Fund balance, end of year	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 19,455,754</u></u>	<u><u>\$ 19,455,754</u></u>

Southwest Virginia Regional Jail Authority  
Schedule of OPEB Funding Progress  
For the Year Ended June 30, 2017

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Other Postemployment Benefits (OPEB) - Health Insurance

Actuarial Valuation as of	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL) (3) - (2)	Funded Ratio (2)/(3)	Covered Payroll	UAAL as a % of Covered Payroll (4)/(6)
(1)	(2)	(3)	(4)	(5)	(6)	(7)
January 1, 2017	\$ -	\$ 2,588,300	\$ 2,588,300	0.00%	\$ 14,227,400	18.19%
January 1, 2015	-	1,404,300	1,404,300	0.00%	11,931,500	11.77%
January 1, 2013	-	1,466,300	1,466,300	0.00%	10,737,400	13.66%
January 1, 2011	-	719,300	719,300	0.00%	9,842,500	7.31%
January 1, 2009	-	595,300	595,300	0.00%	10,848,600	5.49%

Southwest Virginia Regional Jail Authority  
Schedule of the Authority's Proportionate Share of the Net Pension Liability (Asset)  
For the Year Ended June 30, 2017

Southwest Virginia Regional Jail Authority's Pension Plan (a cost-sharing multiple employer plan administered by the VRS)

Date	Proportion of the Net Pension Liability (NPL)/ (Asset (NPA))	Proportionate Share of the NPL (NPA)	Covered Payroll	Proportionate Share of the NPL (NPA) as a Percentage of Covered Payroll (3)/(4)	Pension Plan's Fiduciary Net Position as a Percentage of Total Pension Liability (6)
(1)	(2)	(3)	(4)	(5)	(6)
2016	97.99%	430,287 \$	15,235,057	2.82%	98.24%
2015	97.95%	(366,512)	13,155,194	-2.79%	101.72%
2014	97.95%	241,115	11,638,410	2.07%	98.74%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Southwest Virginia Regional Jail Authority  
Schedule of Employer Contributions  
For the Year Ended June 30, 2017

Southwest Virginia Regional Jail Authority's Pension Plan (a cost-sharing multiple employer plan administered by the VRS)

Date	Contractually Required Contribution	Contributions in Relation to Contractually Required Contribution	Contribution Deficiency (Excess) (1) - (2)	Employer's Covered Payroll	Contributions as a % of Covered Payroll (2)/(4)
(1)	(1)	(2)	(3)	(4)	(5)
2017	\$ 1,607,168	\$ 1,607,168	-	\$ 14,955,934	10.75%
2016	1,940,571	1,940,571	-	15,235,057	12.74%
2015	1,674,795	1,674,795	-	13,155,194	12.73%

Current year contributions are from Authority records and prior year contributions are from the VRS actuarial valuation performed each year.

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Southwest Virginia Regional Jail Authority  
Notes to Required Supplementary Information  
For the Year Ended June 30, 2017

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation. The 2014 valuation includes Hybrid Retirement Plan members for the first time. The hybrid plan applies to most new employees hired on or after January 1, 2014 and not covered by enhanced hazardous duty benefits. Because this is a fairly new benefit and the number of participants was relatively small, the impact on the liabilities as of the measurement date of June 30, 2015 are not material.

**Changes of assumptions** - The following changes in actuarial assumptions were made effective June 30, 2013 based on the most recent experience study of the System for the four-year period ending June 30, 2012:

Largest 10 - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

Largest 10 - LEOS:

- Update mortality table
- Decrease in male rates of disability

All Others (Non 10 Largest) - Non-LEOS:

- Update mortality table
- Decrease in rates of service retirement
- Decrease in rates of disability retirement
- Reduce rates of salary increase by 0.25% per year

All Others (Non 10 Largest) - LEOS:

- Update mortality table
- Adjustments to rates of service retirement for females
- Increase in rates of withdrawal
- Decrease in male and female rates of disability



**Compliance**

# ROBINSON, FARMER, COX ASSOCIATES

A PROFESSIONAL LIMITED LIABILITY COMPANY

CERTIFIED PUBLIC ACCOUNTANTS

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## Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

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To the Honorable Members of  
Southwest Virginia Regional Jail Authority  
Abingdon, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, each major fund and remaining fund information of Southwest Virginia Regional Jail Authority as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise Southwest Virginia Regional Jail Authority's basic financial statements and have issued our report thereon dated September 27, 2017.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Southwest Virginia Regional Jail Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Southwest Virginia Regional Jail Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of Southwest Virginia Regional Jail Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Southwest Virginia Regional Jail Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robinson, Turner, Cox Associates*

Blacksburg, Virginia  
September 27, 2017