

COUNTY OF NORTHUMBERLAND, VIRGINIA

ANNUAL FINANCIAL REPORT

**FOR THE YEAR ENDED
JUNE 30, 2025**

COUNTY OF NORTHUMBERLAND, VIRGINIA

Board of Supervisors

Richard F. Haynie, Chair

A.C. Fisher, Jr.
Charles H. "Chip" Williams, IV

James W. Brann
James M. Long

School Board

Betty Christopher, Chair

Dr. Cheryl Davis
Dana O'Bier

Denise Mazyck
Dr. Dave Curran

Board of Social Services

Merthia Haynie, Chair

Jim Long

Paul Carlson

Other Officials

Judge of the Circuit Court	Roy Michael McKenney
Clerk of the Circuit Court	Deborah T. Bingham
Judge of General District Court	Hugh S. Campbell
Clerk of General District Court	Angela W. Tadlock
Commonwealth's Attorney	Jane B. Wrightson
Treasurer	Pamela King
Sheriff	Johnny Beauchamp
Superintendent of Schools	Dr. Karen Leslie
Director of Social Services	Jackie Clayton
Commissioner of the Revenue	Todd E. Thomas
County Administrator	E. Luttrell Tadlock

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COUNTY OF NORTHUMBERLAND, VIRGINIA

FINANCIAL REPORT
FOR THE YEAR ENDED JUNE 30, 2025

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ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

Independent Auditors' Report

To the Honorable Members of the Board of Supervisors
County of Northumberland
Northumberland, Virginia

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Northumberland, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Northumberland, Virginia, as of and for the year ended June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of County of Northumberland, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Changes in Accounting Principles

As described in Note 22 to the financial statements, in 2025, the County adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

Restatement of Beginning Balances

As described in Note 23 to the financial statements, in 2025, the County restated beginning balances to reflect the requirements of GASB Statement No. 101 and to correct accumulated depreciation for capital assets. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about County of Northumberland, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of County of Northumberland, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about County of Northumberland, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise County of Northumberland, Virginia's basic financial statements. The accompanying combining and individual fund financial statements and schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the statistical information but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated August 25, 2026, on our consideration of County of Northumberland, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County of Northumberland, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County of Northumberland, Virginia's internal control over financial reporting and compliance.

Robinson, Fenn, Cox Associates

Richmond, Virginia
August 25, 2026

MANAGEMENT'S DISCUSSION AND ANALYSIS

**To the Honorable Members of the Board of Supervisors
To the Citizens of Northumberland County
County of Northumberland, Virginia**

As management of the County of Northumberland, Virginia we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended June 30, 2025. Please read it in conjunction with the County's basic financial statements, which follow this section.

Financial Highlights

Government-wide Financial Statements

- < The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$21,063,856 (net position).

Fund Financial Statements

The Governmental Funds, on a current financial resource basis, reported expenditures and other financing uses over revenues and other sources of \$4,132,068 (Exhibit 5) after making contributions totaling \$15,053,034 to the School Board.

- < As of the close of the current fiscal year; the County's funds reported ending fund balances of \$8,474,456, an decrease of \$4,132,068 in comparison with the prior year.
- < At the end of the current fiscal year, unassigned fund balance for the general fund was \$6,185,148, or 17% of total general fund expenditures and other uses.
- < The combined long-term obligations increased \$469,493 during the current fiscal year.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components:

1. Government-wide financial statements,
2. Fund financial statements, and
3. Notes to the financial statements.

This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements - The Government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner like a private-sector business.

The statement of net position presents information on all County assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, courts, police protection, sanitation, social services, education, cultural events, and recreation.

The Government-wide financial statements include not only the County of Northumberland, Virginia itself (known as the primary government), but also a legally separate school district for which the County of Northumberland, Virginia is financially accountable. Financial information for the component unit is reported separately from the financial information presented for the primary government itself.

Fund financial statements - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County of Northumberland, Virginia, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All County funds can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Overview of the Financial Statements (Continued)

Governmental funds - Governmental funds are used to account for essentially the same functions or services reported as governmental activities in the government-wide financial statements. Whereas the government-wide financial statements are prepared on the accrual basis of accounting, the governmental fund financial statements are prepared on the modified accrual basis of accounting. The focus of modified accrual reporting is on near-term inflows and outflows of financial resources and the balance of financial resources available at the end of the fiscal year. Since the governmental funds focus is narrower than that of the government-wide financial statements a reconciliation between the two methods is provided at the bottom of the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances. The County has two major governmental funds - the General Fund and the County Capital Projects Fund.

Proprietary funds - Proprietary funds consist of enterprise funds. Enterprise funds are established to account for the delivery of goods and services to the public and use the accrual basis of accounting, like a private sector business.

The Sanitary District Fund provides a centralized source for water/sewer services to County residents.

Fiduciary funds - The County is the trustee, or fiduciary, for the County's agency funds. It is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All County fiduciary activities are reported in a separate statement of fiduciary net position. The County excludes these activities from the County's government-wide financial statements because the County cannot use these assets to finance its operations. Agency funds are County custodial funds used to provide accountability of client monies for which the County is custodian.

Notes to the financial statements - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information - In addition to the basic financial statement and accompanying notes, this report also presents certain required supplementary information for budgetary comparison schedules and presentation of combining financial statements for the discretely presented component unit - School Board. The School Board does not issue separate financial statements.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a County's financial position. In the case of the County, assets exceeded liabilities and deferred inflows of resources by \$20,468,221 at the close of the most recent fiscal year. The following table summarizes the County's Statement of Net Position:

County of Northumberland, Virginia's Net Position						
	Governmental Activities		Business-type Activities		Totals	
	2025	2024	2025	2024	2025	2024
Current and other assets	\$ 14,250,149	\$ 16,816,677	\$ 1,110,770	\$ 1,159,720	\$ 15,360,919	\$ 17,976,397
Capital assets	31,215,105	28,358,543	12,236,840	12,248,854	43,451,945	40,607,397
Total assets	\$ 45,465,254	\$ 45,175,220	\$ 13,347,610	\$ 13,408,574	\$ 58,812,864	\$ 58,583,794
Deferred outflows of resources	\$ 2,171,353	\$ 1,394,081	\$ 82,856	\$ 51,753	\$ 2,254,209	\$ 1,445,834
Current liabilities	\$ 2,791,380	\$ 998,163	\$ 232,253	\$ 168,726	\$ 3,023,633	\$ 1,166,889
Long-term liabilities outstanding	29,727,830	29,197,228	4,958,455	5,019,564	34,686,285	34,216,792
Total liabilities	\$ 32,519,210	\$ 30,195,391	\$ 5,190,708	\$ 5,188,290	\$ 37,709,918	\$ 35,383,681
Deferred inflows of resources	\$ 2,851,633	\$ 2,858,250	\$ 37,301	\$ 35,419	\$ 2,888,934	\$ 2,893,669
Net position:						
Net investment in capital assets	\$ 4,663,746	\$ 1,312,709	\$ 7,360,327	\$ 7,268,753	\$ 12,024,073	\$ 8,581,462
Restricted	2,309,732	5,580,946	860	385	2,310,592	5,581,331
Unrestricted	5,292,286	6,622,005	841,270	967,480	6,133,556	7,589,485
Total net position	\$ 12,265,764	\$ 13,515,660	\$ 8,202,457	\$ 8,236,618	\$ 20,468,221	\$ 21,752,278

Government-wide Financial Analysis (Continued)

The County's net position decreased by \$688,422 during the current fiscal year. The following table summarizes the County's Statement of Activities:

County of Northumberland, Virginia's Changes in Net Position						
	Governmental	Activities	Business-type	Activities	Totals	
	2025	2024	2025	2024	2025	2024
Revenues:						
Program revenues:						
Charges for services	\$ 832,436	\$ 636,323	\$ 818,157	\$ 715,454	\$ 1,650,593	\$ 1,351,777
Operating grants and contributions	4,175,323	5,581,150	-	-	4,175,323	5,581,150
Capital grants and contributions	15,000	-	111,465	1,196,550	126,465	1,196,550
General revenues:						
General property taxes	24,441,436	22,311,408	-	-	24,441,436	22,311,408
Other local taxes	3,066,820	2,904,318	-	-	3,066,820	2,904,318
Grants and other contributions not restricted	1,315,263	1,301,249	-	-	1,315,263	1,301,249
Other general revenues	884,922	1,131,865	15,219	10,238	900,141	1,142,103
Transfers	(417,111)	(1,013,930)	417,111	1,013,930	-	-
Total revenues	\$ 34,314,089	\$ 32,852,383	\$ 1,361,952	\$ 2,936,172	\$ 35,676,041	\$ 35,788,555
Expenses:						
General government administration	\$ 3,837,261	\$ 2,860,840	\$ -	\$ -	\$ 3,837,261	\$ 2,860,840
Judicial administration	1,084,296	1,098,781	-	-	1,084,296	1,098,781
Public safety	7,711,708	7,504,715	-	-	7,711,708	7,504,715
Public works	2,421,177	2,214,829	-	-	2,421,177	2,214,829
Health and welfare	3,416,873	2,960,314	-	-	3,416,873	2,960,314
Education	15,062,599	17,724,660	-	-	15,062,599	17,724,660
Parks, recreation, and cultural	320,515	286,490	-	-	320,515	286,490
Community development	487,178	457,891	-	-	487,178	457,891
Interest and other fiscal charges	640,714	892,466	-	-	640,714	892,466
Utilities	-	-	1,382,142	1,468,839	1,382,142	1,468,839
Total expenses	\$ 34,982,321	\$ 36,000,986	\$ 1,382,142	\$ 1,468,839	\$ 36,364,463	\$ 37,469,825
Change in net position	\$ (668,232)	\$ (3,148,603)	\$ (20,190)	\$ 1,467,333	\$ (688,422)	\$ (1,681,270)
Net position, beginning - as previously stated	13,515,660	16,664,263	8,236,618	6,769,285	21,752,278	23,433,548
Restatement	(581,664)	-	(13,971)	-	(595,635)	-
Net position, beginning - as restated	12,933,996	16,664,263	8,222,647	6,769,285	21,156,643	23,433,548
Net position, end of year	\$ 12,265,764	\$ 13,515,660	\$ 8,202,457	\$ 8,236,618	\$ 20,468,221	\$ 21,752,278

Financial Analysis of the County's Funds

As noted earlier, the County used fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of available resources. Such information is useful in assessing the County's financing requirements. Unreserved fund balance may serve as a useful measure of a County's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported fund balances of \$8,474,456, a decrease of \$4,132,068 in comparison with the prior year. Of this total, 73% constitutes unassigned General Fund balance, which is available for spending at the County's discretion.

Proprietary Funds - The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net position at the end of the year amounted to \$841,270. The total increase in net position was (\$20,190). Other factors concerning the finances of this fund have already been addressed in the discussion of the County's business-type activities.

General Fund Budgetary Highlights

During the year, revenues and other sources were more than budgetary estimates by \$2,250,452. Expenditures and other uses were more than budgetary estimates by \$344,558, resulting in a positive variance of \$1,905,894.

Capital Asset and Debt Administration

< **Capital assets** - The County's investment in capital assets for its governmental operations as of June 30, 2025 amounts to \$31,215,105 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, leases, subscriptions, and machinery and equipment.

Additional information on the County's capital assets can be found in the notes of this report.

Long-term debt - At the end of the current fiscal year, the County had total debt outstanding of \$30,070,497 (excludes bond premium). Of this amount, \$25,319,176 comprises debt backed by the full faith and credit of the County. The County's remaining debt represents bonds secured solely by specified revenue sources (i.e. revenue bonds).

The County's total debt outstanding decreased by \$476,195 during the current fiscal year.

Additional information on the County of Northumberland, Virginia's long-term debt can be found in Note 7 of this report.

Economic Factors and Next Year's Budgets and Rates

< Inflationary trends in the region compared to national indexes.

All these factors were considered in preparing the County's budget for the 2026 fiscal year.

The fiscal year 2026 budget decreased approximately 2.19% compared to 2025.

Requests for Information

This financial report is designed to provide a general overview of the County of Northumberland, Virginia's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the County Administrator, 72 Monument Place, Heathsville, Virginia 22473.

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BASIC FINANCIAL STATEMENTS

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GOVERNMENT-WIDE FINANCIAL STATEMENTS

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County of Northumberland, Virginia
Statement of Net Position
June 30, 2025

	Primary Government			Component Unit
	Governmental	Business-type		
	Activities	Activities	Total	School Board
ASSETS				
Cash and cash equivalents	\$ 9,891,355	\$ 668,709	\$ 10,560,064	\$ 162,267
Cash in custody of others	24,048	-	24,048	318,988
Receivables (net of allowance for uncollectibles):				
Taxes receivable	1,187,329	-	1,187,329	-
Accounts receivable	114,598	193,427	308,025	-
Notes receivable	10,345	-	10,345	-
Leases receivable	1,980,615	-	1,980,615	-
Opioid receivable	224,546	-	224,546	-
Interest receivable	1,912	-	1,912	-
Net OPEB asset	20,424	860	21,284	5,265
Due from other governmental units	752,322	247,774	1,000,096	1,912,414
Prepaid expenses	42,655	-	42,655	-
Capital assets (net of accumulated depreciation):				
Land and land improvements	911,644	98,924	1,010,568	23,929
Buildings and improvements	24,829,565	3,975,784	28,805,349	9,523,368
Machinery and equipment	1,114,571	336,954	1,451,525	2,533,744
Lease improvements	40,636	-	40,636	-
Lease equipment	41,524	-	41,524	314,626
Subscription assets	17,234	-	17,234	-
Construction in progress	4,259,931	7,825,178	12,085,109	132,438
Total assets	\$ 45,465,254	\$ 13,347,610	\$ 58,812,864	\$ 14,927,039
DEFERRED OUTFLOWS OF RESOURCES				
Deferred amount on refunding	\$ 179,547	\$ -	\$ 179,547	\$ -
Pension related items	1,885,919	78,426	1,964,345	3,821,865
OPEB related items	105,887	4,430	110,317	378,856
Total deferred outflows of resources	\$ 2,171,353	\$ 82,856	\$ 2,254,209	\$ 4,200,721
LIABILITIES				
Accounts payable	\$ 400,827	\$ 211,521	\$ 612,348	\$ 481,396
Accrued liabilities	-	-	-	1,249,195
Retainage payable	-	17,337	17,337	-
Accrued interest payable	361,573	3,395	364,968	-
Due to component unit	1,477,563	-	1,477,563	-
Unearned revenue	543,864	-	543,864	-
Deposits held in escrow	7,553	-	7,553	-
Long-term liabilities:				
Due within one year	1,918,810	96,258	2,015,068	295,349
Due in more than one year	27,809,020	4,862,197	32,671,217	14,007,778
Total liabilities	\$ 32,519,210	\$ 5,190,708	\$ 37,709,918	\$ 16,033,718
DEFERRED INFLOWS OF RESOURCES				
Deferred revenue - property taxes	\$ 136,666	\$ -	\$ 136,666	\$ -
Lease deferrals	1,867,929	-	1,867,929	-
Pension related items	691,891	30,830	722,721	1,753,151
OPEB related items	155,147	6,471	161,618	256,056
Total deferred inflows of resources	\$ 2,851,633	\$ 37,301	\$ 2,888,934	\$ 2,009,207
NET POSITION				
Net investment in capital assets	\$ 4,663,746	\$ 7,360,327	\$ 12,024,073	\$ 12,208,395
Restricted:				
OPEB asset	20,424	860	21,284	5,265
Other	2,289,308	-	2,289,308	-
Unrestricted (deficit)	5,292,286	841,270	6,133,556	(11,128,825)
Total net position	\$ 12,265,764	\$ 8,202,457	\$ 20,468,221	\$ 1,084,835

The notes to the financial statements are an integral part of this statement.

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County of Northumberland, Virginia
Statement of Activities
For the Year Ended June 30, 2025

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for</u>	<u>Operating</u>	<u>Capital</u>
		<u>Services</u>	<u>Grants and</u>	<u>Grants and</u>
			<u>Contributions</u>	<u>Contributions</u>
PRIMARY GOVERNMENT:				
Governmental activities:				
General government administration	\$ 3,837,261	\$ 95,163	\$ 394,693	\$ -
Judicial administration	1,084,296	10,782	692,070	-
Public safety	7,711,708	258,847	1,336,536	-
Public works	2,421,177	-	15,115	-
Health and welfare	3,416,873	-	1,736,909	-
Education	15,062,599	-	-	-
Parks, recreation, and cultural	320,515	-	-	-
Community development	487,178	467,644	-	15,000
Interest on long-term debt	640,714	-	-	-
Total governmental activities	\$ 34,982,321	\$ 832,436	\$ 4,175,323	\$ 15,000
Business-type activities:				
Sanitary District	\$ 1,382,142	\$ 818,157	\$ -	\$ 111,465
Total business-type activities	\$ 1,382,142	\$ 818,157	\$ -	\$ 111,465
Total primary government	\$ 36,364,463	\$ 1,650,593	\$ 4,175,323	\$ 126,465
COMPONENT UNIT:				
School Board	\$ 22,528,333	\$ 18,118	\$ 7,857,663	\$ -
Total component unit	\$ 22,528,333	\$ 18,118	\$ 7,857,663	\$ -

General revenues:

General property taxes

Other local taxes:

Local sales and use taxes

Motor vehicle licenses

Taxes on recordation and wills

Consumer's utility taxes

Bank stock taxes

Other local taxes

Unrestricted revenues from use of money

Miscellaneous

Contributions from Northumberland County

Grants and contributions not restricted to specific programs

Transfers

Total general revenues and transfers

Change in net position

Net position - beginning - as previously stated

Restatement

Net position - beginning - as restated

Net position - ending

The notes to the financial statements are an integral part of this statement.

Exhibit 2

Net (Expense) Revenue and Changes in Net Position			
Primary Government			Component Unit
Governmental Activities	Business-type Activities	Total	School Board
\$ (3,347,405)		\$ (3,347,405)	
(381,444)		(381,444)	
(6,116,325)		(6,116,325)	
(2,406,062)		(2,406,062)	
(1,679,964)		(1,679,964)	
(15,062,599)		(15,062,599)	
(320,515)		(320,515)	
(4,534)		(4,534)	
(640,714)		(640,714)	
<u>\$ (29,959,562)</u>		<u>\$ (29,959,562)</u>	
	\$ (452,520)	\$ (452,520)	
	<u>\$ (452,520)</u>	<u>\$ (452,520)</u>	
		<u>\$ (30,412,082)</u>	
			\$ (14,652,552)
			<u>\$ (14,652,552)</u>
\$ 24,441,436	\$ -	\$ 24,441,436	\$ -
1,413,572	-	1,413,572	-
411,904	-	411,904	-
248,614	-	248,614	-
359,929	-	359,929	-
328,313	-	328,313	-
304,488	-	304,488	-
624,005	-	624,005	10
260,917	15,219	276,136	502,216
-	-	-	14,137,017
1,315,263	-	1,315,263	-
(417,111)	417,111	-	-
<u>\$ 29,291,330</u>	<u>\$ 432,330</u>	<u>\$ 29,723,660</u>	<u>\$ 14,639,243</u>
\$ (668,232)	\$ (20,190)	\$ (688,422)	\$ (13,309)
13,515,660	8,236,618	21,752,278	1,611,816
(581,664)	(13,971)	(595,635)	(513,672)
12,933,996	8,222,647	21,156,643	1,098,144
<u>\$ 12,265,764</u>	<u>\$ 8,202,457</u>	<u>\$ 20,468,221</u>	<u>\$ 1,084,835</u>

FUND FINANCIAL STATEMENTS

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County of Northumberland, Virginia
Balance Sheet
Governmental Funds
June 30, 2025

	General <u>Fund</u>	County Capital Projects <u>Fund</u>	Other Governmental <u>Funds</u>	<u>Total</u>
ASSETS				
Cash and cash equivalents	\$ 7,629,609	\$ 2,173,543	\$ 88,203	\$ 9,891,355
Cash in custody of others	-	-	24,048	24,048
Receivables (net of allowance for uncollectibles):				
Taxes receivable	1,187,329	-	-	1,187,329
Accounts receivable	113,876	-	722	114,598
Notes receivable	-	-	10,345	10,345
Leases receivable	1,980,615	-	-	1,980,615
Opioid receivable	224,546	-	-	224,546
Interest receivable	1,912	-	-	1,912
Due from other governmental units	752,322	-	-	752,322
Prepaid items	42,655	-	-	42,655
Total assets	<u>\$ 11,932,864</u>	<u>\$ 2,173,543</u>	<u>\$ 123,318</u>	<u>\$ 14,229,725</u>
LIABILITIES				
Accounts payable	\$ 400,827	\$ -	\$ -	\$ 400,827
Due to component unit	1,477,563	-	-	1,477,563
Unearned revenue	543,864	-	-	543,864
Held for others	-	-	7,553	7,553
Total liabilities	<u>\$ 2,422,254</u>	<u>\$ -</u>	<u>\$ 7,553</u>	<u>\$ 2,429,807</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue - property taxes	\$ 1,232,987	\$ -	\$ -	\$ 1,232,987
Unavailable revenue - opioid	224,546	-	-	224,546
Lease deferrals	1,867,929	-	-	1,867,929
Total deferred inflows of resources	<u>\$ 3,325,462</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,325,462</u>
FUND BALANCES				
Nonspendable	42,655	-	-	\$ 42,655
Restricted	\$ -	\$ 2,173,543	\$ 115,765	\$ 2,289,308
Unassigned	6,142,493	-	-	6,142,493
Total fund balances	<u>\$ 6,185,148</u>	<u>\$ 2,173,543</u>	<u>\$ 115,765</u>	<u>\$ 8,474,456</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 11,932,864</u>	<u>\$ 2,173,543</u>	<u>\$ 123,318</u>	<u>\$ 14,229,725</u>

The notes to the financial statements are an integral part of this statement.

County of Northumberland, Virginia
Reconciliation of the Balance Sheet of Governmental Funds
To the Statement of Net Position
June 30, 2025

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds		\$ 8,474,456
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Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment:

Capital assets, cost	\$ 58,148,316	
Accumulated depreciation	(26,933,211)	31,215,105

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds:

Unavailable property taxes	\$ 1,096,321	
Unavailable opioid settlement	224,546	
Net OPEB asset	20,424	
Deferred charges on refunding	179,547	1,520,838

Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.

Pension related items	\$ 1,885,919	
OPEB related items	105,887	1,991,806

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds. The following is a summary of items supporting this adjustment:

Lease purchase agreement	\$ (4,651,000)	
General obligation bond	(20,460,000)	
Bond premium	(1,519,585)	
Net OPEB liabilities	(587,445)	
Accrued interest payable	(361,573)	
Lease liabilities	(83,617)	
Net pension liability	(1,489,295)	
Subscription liabilities	(16,704)	
Compensated absences	(920,184)	(30,089,403)

Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.

Pension related items	\$ (691,891)	
OPEB related items	(155,147)	(847,038)

Net position of governmental activities		\$ 12,265,764

The notes to the financial statements are an integral part of this statement.

County of Northumberland, Virginia
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended June 30, 2025

	General Fund	County Capital Projects Fund	Other Governmental Funds	Total
REVENUES				
General property taxes	\$ 24,322,235	\$ -	\$ -	\$ 24,322,235
Other local taxes	3,066,820	-	-	3,066,820
Permits, privilege fees, and regulatory licenses	231,269	-	-	231,269
Fines and forfeitures	26,500	-	-	26,500
Revenue from the use of money and property	593,292	121,560	15	714,867
Charges for services	475,530	-	8,275	483,805
Miscellaneous	252,835	-	8,082	260,917
Recovered costs	133,277	-	-	133,277
Intergovernmental:				
Commonwealth	4,310,045	-	748	4,310,793
Federal	1,181,626	-	-	1,181,626
Total revenues	<u>\$ 34,593,429</u>	<u>\$ 121,560</u>	<u>\$ 17,120</u>	<u>\$ 34,732,109</u>
EXPENDITURES				
Current:				
General government administration	\$ 3,378,164	\$ -	\$ -	\$ 3,378,164
Judicial administration	1,187,288	-	-	1,187,288
Public safety	7,821,669	-	3,905	7,825,574
Public works	2,408,707	-	-	2,408,707
Health and welfare	3,433,149	-	-	3,433,149
Education	15,062,599	-	-	15,062,599
Parks, recreation, and cultural	320,515	-	-	320,515
Community development	484,500	-	-	484,500
Capital projects	751,512	2,748,743	-	3,500,255
Debt service:				
Principal retirement	411,517	-	-	411,517
Interest and other fiscal charges	463,510	-	-	463,510
Total expenditures	<u>\$ 35,723,130</u>	<u>\$ 2,748,743</u>	<u>\$ 3,905</u>	<u>\$ 38,475,778</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (1,129,701)</u>	<u>\$ (2,627,183)</u>	<u>\$ 13,215</u>	<u>\$ (3,743,669)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ 1,431,701	\$ -	\$ -	\$ 1,431,701
Transfers out	(1,181,035)	(632,431)	(35,346)	(1,848,812)
Issuance of lease revenue bonds	-	-	-	-
Premium on issuance of debt	-	-	-	-
Issuance of lease	28,712	-	-	28,712
Bond premium	-	-	-	-
Sale of capital assets	-	-	-	-
Payment to refunded bond escrow agent	-	-	-	-
Bond issuance costs	-	-	-	-
Total other financing sources (uses)	<u>\$ 279,378</u>	<u>\$ (632,431)</u>	<u>\$ (35,346)</u>	<u>\$ (388,399)</u>
Net change in fund balances	<u>\$ (850,323)</u>	<u>\$ (3,259,614)</u>	<u>\$ (22,131)</u>	<u>\$ (4,132,068)</u>
Fund balances - beginning	7,035,471	5,433,157	137,896	12,606,524
Fund balances - ending	<u>\$ 6,185,148</u>	<u>\$ 2,173,543</u>	<u>\$ 115,765</u>	<u>\$ 8,474,456</u>

The notes to the financial statements are an integral part of this statement.

County of Northumberland, Virginia
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances of Governmental Funds
To the Statement of Activities
For the Year Ended June 30, 2025

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ (4,132,068)
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the depreciation exceeded capital outlays in the current period. The following is a summary of items supporting this adjustment:

Capital outlay	\$ 3,721,920	
Depreciation expense	(1,779,758)	
Transfer of joint tenancy assets to Component Unit from Primary Government	916,017	2,858,179

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, disposals and donations) is to decrease net position.	(1,617)
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Increase(decrease) in unavailable property taxes	\$ 119,201	
Increase(decrease) in opioid settlement	13,167	132,368

The issuance of long-term obligations (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term obligations consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. The following is a summary of items supporting this adjustment:

Issuance of lease	\$ (28,712)	
Principal retired on financed purchases	349,000	
Principal retired on subscription liabilities	16,035	
Principal retired on lease liabilities	46,482	
Amortization of bond premium on lease revenue bond	126,632	509,437

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

The following is a summary of items supporting this adjustment:

(Increase) decrease in compensated absences	\$ 6,317	
(Increase) decrease in accrued interest payable	(288,874)	
Amortization of deferred charges on refunding	(14,962)	
Change in pension related items	270,828	
Change in OPEB related items	(7,840)	(34,531)

Change in net position of governmental activities	\$ (668,232)
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The notes to the financial statements are an integral part of this statement.

County of Northumberland, Virginia
Statement of Net Position
Proprietary Funds
June 30, 2025

	Enterprise Fund Sanitary District
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 668,709
Accounts receivable, net of allowance for uncollectibles	193,427
Due from other governmental units	247,774
Total current assets	<u>\$ 1,109,910</u>
Noncurrent assets:	
Other assets:	
Net OPEB asset	\$ 860
Total other assets	<u>\$ 860</u>
Capital assets:	
Land	\$ 98,924
Construction in progress	7,825,178
Utility plant in service	9,227,761
Machinery and equipment	1,065,966
Accumulated depreciation	(5,980,989)
Total capital assets	<u>\$ 12,236,840</u>
Total noncurrent assets	<u>\$ 12,237,700</u>
Total assets	<u>\$ 13,347,610</u>
DEFERRED OUTFLOWS OF RESOURCES	
Pension related items	\$ 78,426
OPEB related items	4,430
Total deferred outflows of resources	<u>\$ 82,856</u>
LIABILITIES	
Current liabilities:	
Accounts payable	\$ 211,521
Retainage payable	17,337
Accrued interest payable	3,395
Compensated absences - current portion	1,335
Bonds payable - current portion	94,923
Total current liabilities	<u>\$ 328,511</u>
Noncurrent liabilities:	
Bonds payable - net of current portion	\$ 4,764,253
Compensated absences - net of current portion	12,017
Net pension liability	61,408
Net OPEB liabilities	24,519
Total noncurrent liabilities	<u>\$ 4,862,197</u>
Total liabilities	<u>\$ 5,190,708</u>
DEFERRED INFLOWS OF RESOURCES	
Pension related items	\$ 30,830
OPEB related items	6,471
Total deferred inflows of resources	<u>\$ 37,301</u>
NET POSITION	
Net investment in capital assets	\$ 7,360,327
Restricted for OPEB assets	860
Unrestricted	841,270
Total net position	<u><u>\$ 8,202,457</u></u>

The notes to the financial statements are an integral part of this statement.

County of Northumberland, Virginia
Statement of Revenues, Expenses, and Changes in Net Position
Proprietary Funds
For the Year Ended June 30, 2025

	Enterprise Fund Sanitary District
OPERATING REVENUES	
Charges for services:	
Sanitary district fees	\$ 705,615
Miscellaneous	15,219
Total operating revenues	<u>\$ 720,834</u>
OPERATING EXPENSES	
Personnel services	\$ 293,175
Fringe benefits	112,550
Other supplies and expenses	626,738
Depreciation	276,094
Total operating expenses	<u>\$ 1,308,557</u>
Operating income (loss)	<u>\$ (587,723)</u>
NONOPERATING REVENUES (EXPENSES)	
Connection fees	\$ 112,542
Interest expense	<u>(73,585)</u>
Total nonoperating revenues (expenses)	<u>\$ 38,957</u>
Income (loss) before contributions and transfers	<u>\$ (548,766)</u>
Capital contributions:	
State water quality grant	\$ (9,438)
USDA construction grant	<u>120,903</u>
Total capital contributions	<u>\$ 111,465</u>
Transfers in	<u>\$ 417,111</u>
Total transfers	<u>\$ 417,111</u>
Change in net position	\$ (20,190)
Net position - beginning - as previously presented	8,236,618
Restatement	(13,971)
Net position - beginning - as restated	8,222,647
Total net position - ending	<u><u>\$ 8,202,457</u></u>

The notes to the financial statements are an integral part of this statement.

County of Northumberland, Virginia
Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2025

	Enterprise Fund Sanitary District
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers and users	\$ 740,045
Payments to suppliers	(456,336)
Payments to and for employees	(417,111)
Net cash provided by (used for) operating activities	<u>\$ (133,402)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Connection fees	\$ 112,542
Transfers from other funds	417,111
Net cash provided by (used for) noncapital financing activities	<u>\$ 529,653</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Purchase of capital assets	\$ (367,890)
Principal payments on bonds	(93,390)
Capital contributions	123,903
Interest paid on debt	(73,650)
Net cash provided by (used for) capital and related financing activities	<u>\$ (411,027)</u>
Net increase (decrease) in cash and cash equivalents	\$ (14,776)
Cash and cash equivalents - beginning	683,485
Cash and cash equivalents - ending	<u><u>\$ 668,709</u></u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:	
Operating income (loss)	<u>\$ (587,723)</u>
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	
Depreciation	\$ 276,094
(Increase) decrease in accounts receivable	22,211
(Increase) decrease in deferred outflows of resources	(31,103)
Increase (decrease) in accounts payable	170,402
Increase (decrease) in deferred revenue	(3,000)
Increase (decrease) in compensated absences	(619)
Increase (decrease) in net pension liability	18,807
Increase (decrease) in net OPEB asset	(475)
Increase (decrease) in net OPEB liability	122
Increase (decrease) in deferred inflows of resources	1,882
Total adjustments	<u>\$ 454,321</u>
Net cash provided by (used for) operating activities	<u><u>\$ (133,402)</u></u>

The notes to the financial statements are an integral part of this statement.

County of Northumberland, Virginia
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2025

	Custodial Funds
ASSETS	
Cash and cash equivalents	\$ 204,804
Total assets	<u>\$ 204,904</u>
NET POSITION	
Restricted:	
For individuals	\$ 107,520
For organizations	97,384
Total net position	<u>\$ 204,904</u>

The notes to the financial statements are an integral part of this statement.

County of Northumberland, Virginia
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended June 30, 2025

	<u>Custodial Funds</u>
ADDITIONS	
Miscellaneous:	
Collections	\$ 20,891
Investment earnings:	
Interest	17
Total additions	<u>\$ 20,908</u>
DEDUCTIONS	
Recipient payments	\$ 11,462
Total deductions	<u>\$ 11,462</u>
Net increase (decrease) in fiduciary net position	\$ 9,446
Net position, beginning	195,458
Net position, ending	<u><u>\$ 204,904</u></u>

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025

Note 1—Summary of Significant Accounting Policies:

The County of Northumberland, Virginia (the "County") is governed by an elected five-member Board of Supervisors. The County provides a full range of services for its citizens. These services include police and fire protection, recreational activities, cultural events, education, and social services.

The financial statements of the County of Northumberland, Virginia have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia and accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the government's accounting policies are described below.

Government-wide and Fund Financial Statements

Government-wide financial statements - The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities but also capital assets and long-term liabilities (such as buildings and general obligation debt).

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

Statement of Net Position - The Statement of Net Position is designed to display financial position of the primary government (governmental and business-type activities) and its discretely presented component unit. Governments will report all capital assets in the government-wide Statement of Net Position and will report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

Statement of Activities - The government-wide statement of activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Budgetary Comparison Schedules - Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. The budgetary comparison schedules present the original budget, the final budget, and the actual activity of the major governmental funds.

A. Financial Reporting Entity

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity for the basic financial statements is financial accountability. Financial accountability includes the appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the primary government should be included in its reporting entity. These financial statements present the County of Northumberland (the primary government) and its component unit. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the government-wide financial statements to emphasize it is both legally and substantively separate from the government.

B. Individual Component Unit Disclosures

Blended Component Unit. The County has no blended component units at June 30, 2025.

Discretely Presented Component Units. The School Board members are elected by the citizens of Northumberland County. The School Board is responsible for the operations of the County's School System within the County boundaries. The School Board is fiscally dependent on the County. The County has the ability to approve its budget and any amendments. The primary funding is from the General Fund of the County. The School Fund does not issue a separate financial report. The financial statements of the School Board are presented as a discrete presentation of the County financial statements for the fiscal year ended June 30, 2025.

C. Other Related Organizations

Included in the County's Financial Report

None

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

C. Other Related Organizations (Continued)

Excluded from the County's Annual Financial Report

Northern Neck Regional Jail Authority

The Northern Neck Regional Jail Authority is an intergovernmental (joint) venture, and therefore, its operations are not included in the County's financial statements. The participating jurisdictions provide the financial support for the Authority and appoints its governing Board. The governing board can execute contracts and to budget and expend funds. No one locality contributes more than 50% of the Board's funding or has oversight responsibility over its operations.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflect both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues, (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.) The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease and subscription liabilities, as well as expenditures related to compensated absences, claims and judgments, postemployment benefits, and environmental obligations are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease and subscription assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases and subscriptions are reported as other financing sources.

The County's fiduciary funds are presented in the fund financial statements by type. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues. Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally within two months preceding receipt by the County.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

In the fund financial statements, financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

Note 1—Summary of Significant Accounting Policies: (Continued)

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

1. Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed. The government reports the following governmental funds:

a. General Fund

The General Fund is the primary operating fund of the County. This fund is used to account for and report all financial resources except those required to be accounted for and reported in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service, and interest income. A significant part of the General Fund's revenues is used principally to finance the operations of the Component Unit School Board. The General Fund is considered a major fund for reporting purposes.

b. Capital Projects Funds

The Capital Projects Fund accounts for and reports financial resources that are restricted, committed or assigned to expenditure for capital outlays, except for those financed by proprietary funds or for assets held in trust for individuals, private organizations, or other governments. The County Capital Projects Fund is considered a major fund.

c. Special Revenue Funds

Special Revenue Funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Law Library, Forfeited Assets, Economic Development, Courthouse Security and Sheriff's Funds are nonmajor special revenue funds.

2. Proprietary Funds

Proprietary Funds account for operations that are financed in a manner similar to those found in private business enterprises. The measurement focus is upon determination of net income, financial position, and changes in financial position. Proprietary Funds consist of Enterprise Funds.

Enterprise Funds

Enterprise funds account for the financing of services to the general public where all or most of the operating expenses involved are recorded in the form of charges to users of such services. Enterprise Funds consist of the Sanitary District Fund.

3. Fiduciary Funds (Trust and Custodial Funds)

Fiduciary Funds accounts for assets held by the County unit in a trustee capacity or as a custodian for individuals, private organizations, other governmental units, or other funds. These funds include Private Purpose Trust and Custodial Funds. Private Purpose Trust and Custodial Funds utilize the accrual basis of accounting. Fiduciary funds are not included in the government-wide financial statements. The County's Custodial Funds include amounts held for others in a fiduciary capacity, which includes the following funds: Special Welfare, Road Improvement Bond, 350th Anniversary, Tornado Relief, Fallen Heroes, and Animal Shelter.

Note 1—Summary of Significant Accounting Policies: (Continued)

E. Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government’s proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

F. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds and repurchase agreements.

G. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e. the current portions of the interfund loans). All other outstanding balances between funds are reported as “advances to/from other funds” (i.e. the noncurrent portion of the interfund loans).

All trade and property tax receivables are shown net of an allowance for uncollectible accounts. The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to \$235,967 at June 30, 2025 and is comprised of property taxes of \$192,312 and sanitary district fees of \$43,655.

Real and Personal Property Tax Data:

The tax calendars for real and personal property taxes are summarized below.

	<u>Real Property</u>	<u>Personal Property</u>
Levy	January 1	January 1
Due Date	November 5	November 5
Lien Date	January 1	January 1

The County bills and collects its own property taxes.

Note 1—Summary of Significant Accounting Policies: (Continued)

H. Capital Assets

Capital assets are tangible and intangible assets, which include property, plant, equipment, lease, subscription, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets, except for infrastructure assets, are defined by the County and Component Unit School Board as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. For infrastructure asset the same estimated minimum useful life is used (in excess of two years), but only those infrastructure projects that cost more than \$50,000 are reported as capital assets.

As the County and Component Unit School Board constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost (except for intangible right-to-use lease and subscription assets, the measurement of which is discussed in more detail below). The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset’s capacity or efficiency or increases its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

Land and construction in progress are not depreciated. The other tangible and intangible property, plant equipment, lease assets, subscription assets, and infrastructure of the primary government, as well as the component unit, are depreciated/amortized using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	40
Building Improvements	40
Plant, equipment, and systems	35-45
Motor vehicles	5-10
Lease equipment	3-5
Lease improvements	3-5
Subscription assets	3-5
Machinery and equipment	2-15

I. Leases and Subscription-Based IT Arrangements

The County has various lease assets and subscription-based IT arrangements (SBITAs) requiring recognition. A lease is a contract that conveys control of the right to use another entity’s nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases. A SBITA is defined as a contract that conveys control of the right to use another party’s (a SBITA vendor’s) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

I. Leases and Subscription-Based IT Arrangements (Continued)

Lessee

The County recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$5,000, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease liability is reduced by the principal portion of payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

Lessor

The County recognizes leases receivable and deferred inflows of resources in the government-wide and governmental fund financial statements. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives).

Subscriptions

The County recognizes intangible right-to-use subscription assets (subscription assets) and corresponding subscription liabilities with an initial value of \$5,000, in individually or in the aggregate, in the government-wide financial statements. At the commencement of the subscription, the subscription liability is measured at the present value of payments expected to be made during the subscription liability term (less any contract incentives). The subscription liability is reduced by the principal portion of payments made. The subscription asset is measured at the initial amount of the subscription liability payments made to the SBITA vendor before commencement of the subscription term, and capitalizable implementation costs, less any incentives received from the SBITA vendor at or before the commencement of the subscription term. The subscription asset is amortized over the shorter of the subscription term or the useful life of the underlying IT asset.

Key Estimates and Judgments

Lease and subscription-based IT arrangement accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease and subscription payments to present value, (2) lease and subscription term, and (3) lease and subscription payments.

- The County uses the interest rate stated in lease or subscription contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the County uses its estimated incremental borrowing rate as the discount rate for leases and subscriptions.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

Key Estimates and Judgments (Continued)

- The lease and subscription terms include the noncancellable period of the lease or subscription and certain periods covered by options to extend to reflect how long the lease or subscription is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease or subscription incentives and certain other payments are included in the measurement of the lease receivable (lessor), lease liability (lessee) or subscription liability.

The County monitors changes in circumstances that would require a remeasurement or modification of its leases and subscriptions. The County will remeasure the lease receivable and deferred inflows of resources (lessor), the lease asset and liability (lessee) or the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the lease receivable, lease liability or subscription liability.

I. Compensated Absences

The County recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences - vacation and sick leave. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Vacation

The County's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

Sick Leave

The County's policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the County and, upon separation from service, no monetary obligation exists. However, a liability for estimated value of sick leave that will be used by employees as time off is included in the liability for compensated absences.

J. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Note 1—Summary of Significant Accounting Policies: (Continued)

K. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

L. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has two items that qualify for reporting in this category. One item is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding resulted from the difference between the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other item is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30 and amounts prepaid on the 2nd half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, amounts prepaid on the 2nd half installments are reported as deferred inflows of resources. In addition, certain items related to pension, OPEB, opioid settlement, and leases are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

M. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's and School Board's Retirement Plan and the additions to/deductions from the County's and School Board's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

N. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI, HIC and Teacher HIC OPEB Plans and the additions to/deductions from the VRS OPEB Plans' net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Medical and Dental Pay-As-You Go

For purposes of measuring the medical and dental pay-as-you go liability, deferred outflows of resources and deferred inflows of resources related to the Plan's OPEB, and the related OPEB expenses, information about the fiduciary net position of the County's Medical and Dental Pay-As-You go Plan and the additions to/deductions from the County's OPEB Plan's net fiduciary position have been determined on the same basis as they were reported by the County's actuary. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

O. Long-term Obligations

In the government-wide financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued and premiums on issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

P. Fund Balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called "fund balance." County's governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes:

- Nonspendable fund balance - amounts that are either not in spendable form (such as inventory and prepaids) or are legally or contractually required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance - amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource provider

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

P. Fund Balance: (Continued)

- Committed fund balance - amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by the Board of Supervisors prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Board adopts another ordinance to remove or revise the limitation.
- Assigned fund balance - amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.
- Unassigned fund balance - amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

When fund balance resources are available for a specific purpose in more than one classification, it is the County's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

Board of Supervisors establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment, which does not lapse at year end, is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by Board of Supervisors through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

The details of governmental fund balance, as presented in aggregate on Exhibit 3, are as follows:

	General Fund	County Capital Projects Fund	Other Governmental Funds	Total
Fund balances:				
Restricted:				
Construction	\$ -	\$ 2,173,543	\$ -	\$ 2,173,543
Law library	-	-	782	782
Forfeited assets	-	-	45,124	45,124
Economic development	-	-	24,891	24,891
Courthouse security	-	-	28,473	28,473
Sheriff	-	-	16,495	16,495
Total Restricted	\$ -	\$ 2,173,543	\$ 115,765	\$ 2,289,308
Unassigned	\$ 6,185,148	\$ -	\$ -	\$ 6,185,148
Total fund balances	\$ 6,185,148	\$ 2,173,543	\$ 115,765	\$ 8,474,456

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 2—Stewardship, Compliance, and Accounting:

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

1. On or before March 30th, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
4. The Appropriations Resolution places legal restrictions on expenditures at the fund level. The appropriation for each department or category can be revised only by the Board of Supervisors. The Board of Supervisors is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts within the school system's categories.
5. Formal budgetary integration is employed as a management control device during the year and budgets are legally adopted for the General Fund, VPA Fund, and the County Capital Improvements Funds of the primary government and the School Operating Fund, School Cafeteria Fund, and School Capital Projects Fund of the School Board.
6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. Appropriations lapse on June 30, for all County units.
8. All budgetary data presented in the accompanying financial statements is the original budget at June 30. Several supplemental appropriations were necessary during the year and at year end because they were not included in the original budget.
9. Expenditures and Appropriations
Expenditures exceed appropriations in the Forfeited Assets Fund, Sheriff's Fund, County Capital Projects Fund, School Operating Fund, and School Cafeteria fund for the fiscal year ended June 30, 2025.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 3—Deposits and Investments:

Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”) Section 2.2-4400 et. Seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Investments

Statutes authorize the County to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements and the State Treasurer’s Local Government Investment Pool (LGIP).

Credit Risk of Debt Securities

The County’s rated debt investments as of June 30, 2025 were rated by Standard & Poor’s and the ratings are presented below using Standard & Poor’s rating scale. The County’s investment policy has an emphasis on high credit quality and known marketability. Holdings of commercial paper are not allowed to exceed thirty-five percent of the investment portfolio.

County's Rated Debt Investments' Values	
Rated Debt Investments	Fair Quality Ratings
	AAAm
Local Government Investment Pool (LGIP)	\$ 82,379
Virginia Investment Pool	6,251,206
Virginia State Non-Arbitrage Pool	1,378,975
Total	\$ 7,712,560

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 3—Deposits and Investments: (Continued)

Interest Rate Risk

According to the County’s investment policy, at no time shall the maturity or duration of an investment exceed five years.

Investment Maturities (in years)		
Investment Type	Fair Value	Less Than 1 Year
Local Government Investment Pool (LGIP)	\$ 82,379	\$ 82,379
State Non-Arbitrage Program (SNAP)	1,378,975	1,378,975
Virginia Investment Pool	6,251,206	6,251,206
Total	<u>\$ 7,712,560</u>	<u>\$ 7,712,560</u>

Redemption Restrictions

VML/VACO Virginia Investment Pool allows the County to have the option to have access to withdrawal funds twice a month with a five-day period notice. Additionally, funds are available to meet unexpected needs such as fluctuations in revenue sources, one-time outlays (disasters, immediate capital needs, state budget cuts, and etc.).

Fair Value Measurements

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The County has measured fair value of the above VML/VACO Investment Pool investment at the net asset value (NAV).

External Investment Pool

The fair value of the positions in the external investment pool (Local Government Investment Pool (LGIP) and State Non-Arbitrage Pool (SNAP)) are the same as the value of the pool shares. As the LGIP and SNAP are not SEC registered, regulatory oversight of the pools rests with the Virginia State Treasury. LGIP and SNAP are an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participants.

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 4—Due to/from Other Governments:

On June 30, 2022, the County has amounts due from other governments as follows:

	Primary Government	Component Unit School Board
Other Local Governments:		
County of Northumberland	\$ -	\$ 1,477,563
Commonwealth of Virginia:		
Local sales tax	265,612	-
Welfare	51,063	-
Children's services act	88,178	-
Rolling stock tax	25	-
State sales tax	-	268,666
Constitutional officer reimbursements	168,119	-
DMV license agent	2,364	-
Mobile home titling tax	2,341	-
Wireless grant	9,304	-
Communications tax	39,596	-
Water quality	247,774	-
Juror grant	1,450	-
Federal Government:		
School fund grants	-	166,185
Victim witness	5,509	-
Community development block grant	15,000	-
Welfare	103,761	-
Total due from other governments	<u>\$ 1,000,096</u>	<u>\$ 1,912,414</u>

On June 30, 2025, amounts due to other local governments are as follows:

	Primary Government	Component Unit School Board
Other Local Governments:		
Northumberland County, Virginia	<u>\$ 1,477,563</u>	<u>\$ -</u>

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements June 30, 2025 (Continued)

Note 5—Capital Assets:

The following is a summary of changes in capital assets for the fiscal year ended June 30, 2025:

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025
<i>Primary Government:</i>				
<i>Governmental Activities:</i>				
Capital assets not subject to depreciation:				
Land and land improvements	\$ 911,644	\$ -	\$ -	\$ 911,644
Construction in progress	1,101,187	3,158,744	-	4,259,931
Total capital assets not subject to depreciation	\$ 2,012,831	\$ 3,158,744	\$ -	\$ 5,171,575
Capital assets subject to depreciation:				
Buildings and improvements	\$ 9,351,380	\$ 188,744	\$ -	\$ 9,540,124
Machinery and equipment	5,892,194	345,720	79,525	6,158,389
Lease improvements	77,960	-	-	77,960
Lease equipment	154,773	28,712	26,117	157,368
Subscription assets	84,217	-	21,026	63,191
Jointly owned assets	35,395,033	-	(1,584,676)	36,979,709
Total capital assets subject to depreciation	\$50,955,557	\$ 563,176	\$ (1,458,008)	\$ 52,976,741
Accumulated depreciation:				
Buildings and improvements	\$ 4,936,297	\$ 234,262	\$ -	\$ 5,170,559
Machinery and equipment	4,562,673	560,670	79,525	5,043,818
Lease improvements	26,723	10,601	-	37,324
Lease equipment	105,554	34,790	24,500	115,844
Subscription assets	43,565	23,418	21,026	45,957
Jointly owned assets	14,935,033	916,017	(668,659)	16,519,709
Total accumulated depreciation	\$24,609,845	\$ 1,779,758	\$ (543,608)	\$ 26,933,211
Total capital assets subject to depreciation, net	\$26,345,712	\$ (1,216,582)	\$ (914,400)	\$ 26,043,530
Governmental activities capital assets, net	\$28,358,543	\$ 1,942,162	\$ (914,400)	\$ 31,215,105

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 5—Capital Assets: (Continued)

The following is a summary of changes in proprietary capital assets for the fiscal year ended June 30, 2025:

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025
<i>Business-type Activities:</i>				
Capital assets not subject to depreciation:				
Land and land improvements	\$ 98,924	\$ -	\$ -	\$ 98,924
Construction in progress	7,610,813	214,365	-	7,825,178
Total capital assets not subject to depreciation	\$ 7,709,737	\$ 214,365	\$ -	\$ 7,924,102
Capital assets subject to depreciation:				
Utility plant in service	\$ 9,227,761	\$ -	\$ -	\$ 9,227,761
Machinery and equipment	1,016,251	49,715	-	1,065,966
Total capital assets subject to depreciation	\$10,244,012	\$ 49,715	\$ -	\$ 10,293,727
Accumulated depreciation:				
Utility plant in service	\$ 5,071,968	\$ 180,009	\$ -	\$ 5,251,977
Machinery and equipment	632,927	96,085	-	729,012
Total accumulated depreciation	\$ 5,704,895	\$ 276,094	\$ -	\$ 5,980,989
Total capital assets subject to depreciation, net	\$ 4,539,117	\$ (226,379)	\$ -	\$ 4,312,738
Business-type capital assets, net	\$12,248,854	\$ (12,014)	\$ -	\$ 12,236,840

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements June 30, 2025 (Continued)

Note 5—Capital Assets: (Continued)

The following is a summary of changes in capital assets for the fiscal year ended June 30, 2025:

	Balance July 1, 2024	Restatement	Restated Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025
<i>Component Unit-School Board:</i>						
Capital assets not subject to depreciation:						
Land and land improvements	\$ 23,929	\$ -	\$ 23,929	\$ -	\$ -	\$ 23,929
Construction in progress	822,423	-	822,423	429,650	1,119,635	132,438
Total capital assets not subject to depreciation	\$ 846,352	\$ -	\$ 846,352	\$ 429,650	\$ 1,119,635	\$ 156,367
Capital assets subject to depreciation:						
Buildings and improvements	\$ 2,722,879	\$ -	\$ 2,722,879	\$ 794,584	\$ -	\$ 3,517,463
Machinery and equipment	5,127,001	-	5,127,001	840,600	-	5,967,601
Lease equipment	411,535	-	411,535	379,229	411,535	379,229
Jointly owned assets	12,830,449	-	12,830,449	-	1,584,676	11,245,773
Total capital assets subject to depreciation	\$21,091,864	\$ -	\$21,091,864	\$2,014,413	\$ 1,996,211	\$ 21,110,066
Accumulated depreciation:						
Buildings and improvements	\$ 1,294,314	\$ (1,194,584)	\$ 99,730	\$ 116,385	\$ -	\$ 216,115
Machinery and equipment	3,175,762	-	3,175,762	258,095	-	3,433,857
Lease equipment	155,210	-	155,210	75,771	166,378	64,603
Jointly owned assets	5,413,845	-	5,413,845	278,567	668,659	5,023,753
Total accumulated depreciation	\$10,039,131	\$ (1,194,584)	\$ 8,844,547	\$ 728,818	\$ 835,037	\$ 8,738,328
Total capital assets subject to depreciation, net	\$11,052,733	\$ 1,194,584	\$12,247,317	\$ 1,285,595	\$ 1,161,174	\$ 12,371,738
Component unit school board capital assets, net	\$11,899,085	\$ 1,194,584	\$ 13,093,669	\$ 1,715,245	\$ 2,280,809	\$ 12,528,105

Depreciation expense was charged to functions/programs as follows:

Primary Government:	
Governmental activities:	
General government administration	\$ 330,836
Judicial administration	8,975
Public safety	493,598
Public works	13,602
Health and welfare	12,076
Education	916,017
Community development	4,654
Total depreciation expense - governmental activities	\$ 1,779,758
Business type activities:	
Sanitary District	\$ 276,094
Total depreciation expense - primary government	\$ 2,055,852
Component Unit School Board:	
Depreciation expense	\$ 728,818

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 6—Interfund Transfers:

Interfund transfers for the year ended June 30, 2025, consisted of the following:

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
Primary Government:		
General	\$ 1,431,701	\$ 1,181,035
County Capital Projects	-	632,431
Asset Forfeiture Fund	-	4,397
Courthouse Security Fund	-	30,929
Economic Development Fund	-	20
Sanitary District	417,111	-
Total Primary Government	<u>\$ 1,848,812</u>	<u>\$ 1,848,812</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

The following is a summary of due to/from other funds on June 30, 2025:

<u>Fund</u>	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Component Unit-School Board:		
School Operating	\$ -	\$ 212,216
School Cafeteria	212,216	-
Total Component Unit - School Board	<u>\$ 212,216</u>	<u>\$ 212,216</u>

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements June 30, 2025 (Continued)

Note 7—Long Term Obligations:

Primary Government:

The following is a summary of changes in long-term obligations for the fiscal year ended June 30, 2025:

	Balance at July 1, 2024	Restatement	Restated Balance at July 1, 2024	Issuances / Increases	Retirements / Decreases	Balance at June 30, 2025	Amounts Due Within One Year
Primary Government Obligations:							
Governmental Activities Obligations:							
Incurred by County:							
Compensated absences*	\$ 344,837	\$ 581,664	\$ 926,501	\$ -	\$ 6,317	\$ 920,184	\$ 92,018
Net pension liability							
(Payable by General Fund)	1,011,836	-	1,011,836	3,672,994	3,195,535	1,489,295	-
Net OPEB liabilities							
(Payable by General Fund)	600,212	-	600,212	174,790	187,557	587,445	-
Subscription liabilities	32,739	-	32,739	-	16,035	16,704	16,704
Financed purchase agreement	5,000,000	-	5,000,000	-	349,000	4,651,000	360,000
Lease liabilities	101,387	-	101,387	28,712	46,482	83,617	30,088
Total incurred by County	\$ 7,091,011	\$ 581,664	\$ 7,672,675	\$ 3,876,496	\$ 3,800,926	\$ 7,748,245	\$ 498,810
Incurred by School Board:							
Direct borrowings and placements:							
Refunding general obligation bond	\$20,460,000	\$ -	\$20,460,000	\$ -	\$ -	\$20,460,000	\$ 1,420,000
Bond premium	1,646,217	-	1,646,217	-	126,632	1,519,585	-
Total incurred by School Board	\$22,106,217	\$ -	\$22,106,217	\$ -	\$ 126,632	\$21,979,585	\$ 1,420,000
Total Governmental Activities Obligations	\$29,197,228	\$ 581,664	\$29,778,892	\$ 3,876,496	\$ 3,927,558	\$29,727,830	\$ 1,918,810
Business-type Activities Obligations:							
Compensated absences*	\$ -	\$ 13,971	\$ 13,971	\$ -	\$ 619	\$ 13,352	\$ 1,335
Net pension liability	42,601	-	42,601	151,412	132,605	61,408	-
Net OPEB liabilities	24,397	-	24,397	8,148	8,026	24,519	-
Direct borrowings and placements:							
Revenue bond	4,952,566	-	4,952,566	-	93,390	4,859,176	94,923
Total Business-type Activities Obligations	\$ 5,019,564	\$ 13,971	\$ 5,033,535	\$ 159,560	\$ 234,640	\$ 4,958,455	\$ 96,258
Total Primary Government Obligations	\$34,216,792	\$ 595,635	\$34,812,427	\$ 4,036,056	\$ 4,162,198	\$34,686,285	\$ 2,015,068

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (continued)

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30	Governmental Activities							
	Direct Borrowings and Direct Placements		Financed Purchase Agreement		Lease Liabilities		Subscription Liabilities	
	General Obligation Bond							
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 1,420,000	\$ 605,487	\$ 360,000	\$ 147,544	\$ 30,088	\$ 1,067	\$ 16,704	\$ 696
2027	1,490,000	532,010	371,000	136,123	17,295	734	-	-
2028	1,550,000	478,500	383,000	124,354	17,054	479	-	-
2029	1,585,000	438,441	395,000	112,204	15,800	224	-	-
2030	1,630,000	395,525	408,000	99,674	3,380	41	-	-
2031	1,670,000	351,312	421,000	86,731	-	-	-	-
2032	1,720,000	303,915	434,000	73,375	-	-	-	-
2033	1,770,000	254,993	448,000	59,608	-	-	-	-
2034	1,825,000	202,450	462,000	45,396	-	-	-	-
2035	1,875,000	148,306	477,000	30,740	-	-	-	-
2036	1,935,000	90,204	492,000	15,608	-	-	-	-
2037	1,990,000	30,348	-	-	-	-	-	-
Total	\$ 20,460,000	\$ 3,831,491	\$ 4,651,000	\$ 931,357	\$ 83,617	\$ 2,545	\$ 16,704	\$ 696

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (continued)

Annual requirements to amortize long-term obligations and related interest are as follows: (Continued)

Year Ending June 30	Business-type Activities	
	Direct Borrowings and Direct Placements	
	Revenue Bond	
	Principal	Interest
2026	\$ 94,923	\$ 72,117
2027	96,357	70,683
2028	97,717	69,323
2029	99,383	67,657
2030	100,789	66,251
2031	102,312	64,728
2032	103,770	63,270
2033	105,510	61,530
2034	107,018	60,022
2035	108,634	58,406
2036	110,197	56,843
2037	112,016	55,024
2038	113,631	53,409
2039	115,347	51,693
2040	117,021	50,019
2041	118,924	48,116
2042	120,653	46,387
2043	122,475	44,565
2044	124,267	42,773
2045	126,259	40,781
2046	128,109	38,931
2047	130,044	36,996
2048	131,960	35,080
2049	134,047	32,993
2050	136,026	31,014
2051	138,080	28,960
2052	140,129	26,911
2053	142,317	24,723
2054	144,432	22,608
2055	146,613	20,427
2056	148,803	18,237
2057	151,098	15,942
2058	153,357	13,683
2059	155,673	11,367
2060	158,012	9,028
2061	160,421	6,619
2062	162,834	4,206
2063	165,293	1,747
2064	34,725	49
Total	\$ 4,859,176	\$ 1,523,118

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements June 30, 2025 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Details of long-term indebtedness are as follows:

	<u>Notes</u>	<u>Interest Rates</u>	<u>Payment Frequency</u>	<u>Date Issued</u>	<u>Final Maturity Date</u>	<u>Amount of Original Issue</u>	<u>Balance Governmental Activities</u>	<u>Amount Due Within One Year</u>
Incurring by the County:								
Compensated absences (payable from the General Fund)							\$ 920,184	\$ 92,018
Net OPEB liabilities (payable from the General Fund)							\$ 587,445	\$ -
Net pension liability (payable from the General Fund)							\$ 1,489,295	\$ -
Financed purchase agreement							\$ 4,651,000	\$ 360,000
Lease liabilities:								
Copier lease payable		3.00%	Monthly	8/8/2024	09/08/29	\$ 11,918	\$ 9,876	\$ 2,259
Copier lease payable (2)		2.86%	Monthly	5/20/2025	05/20/30	16,794	16,233	3,177
Copier lease payable		0.89%	Monthly	7/1/2021	08/01/25	5,720	233	233
Copier lease payable		0.89%	Monthly	7/1/2021	08/01/25	29,447	1,198	1,198
Postage equipment lease payable		1.06%	Quarterly	7/1/2021	04/01/26	20,177	4,111	4,111
Postage equipment lease payable		1.06%	Quarterly	7/1/2021	02/01/26	12,164	1,958	1,958
Copier lease payable		2.37%	Monthly	3/1/2022	03/01/27	6,302	2,375	1,345
Copier lease payable		0.89%	Monthly	7/1/2021	08/01/25	28,599	931	931
Copier lease payable		0.89%	Monthly	7/1/2021	08/01/25	3,342	136	136
Copier lease payable		1.06%	Monthly	7/1/2021	05/01/26	24,522	4,665	4,665
Tower lease payable		0.73%	Monthly	4/1/2024	04/01/29	53,008	41,901	10,075
Total lease liabilities							\$ 83,617	\$ 30,088
Subscription liabilities:								
Online budgeting tool		4.09%	Annual	11/1/2022	06/30/26	\$ 63,191	\$ 16,704	\$ 16,704
Incurring by the School Board:								
Direct borrowings and placements:								
General Obligation Bond:								
VPSA School Bond, plus unamortized premium of \$1,899,481	(a)	2.05% - 5.05%	Annual	5/17/2016	07/15/36	\$ 29,580,000	\$ 21,979,585	\$ 1,420,000
Total outstanding debt - governmental activities							\$ 29,727,830	\$ 1,918,810
(a) No other terms specified in the debt agreement								

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Details of long-term indebtedness are as follows: (Continued)

	Balance Business-type Activities	Amount Due Within One Year
<u>Business-type Activities:</u>		
<u>Direct Borrowings and Direct Placements:</u>		
<u>Revenue Bond:</u>		
\$5,007,000 Revenue Bond issued November 13, 2023, principal and interest due monthly beginning December 13, 2023. Interest rate is 1.50%.	\$ 4,859,176	\$ 94,923
Net OPEB liabilities	24,519	-
Net pension liability	61,408	-
Compensated absences	13,352	1,335
Total Long-Term Obligations, Business-type Activities	\$ 4,958,455	\$ 96,258
Total Long-Term Obligations, Primary Government	\$ 34,686,285	\$ 2,015,068

The County's outstanding direct placements and borrowings related to governmental activities of \$20,460,000 contain a provision that in an event of default, outstanding amounts become immediately due if the County is unable to make payment.

The County's outstanding direct placements and borrowings related to business-type activities are secured by a lien on the net revenues of the sewer system.

Component Unit - School Board:

The following is a summary of changes in long-term obligation transactions for the fiscal year ended June 30, 2025:

	Balance at July 1, 2024	Restatement	Restated Balance at July 1, 2024	Increases	Decreases	Balance at June 30, 2025	Amounts Due Within One Year
Component Unit-School Board:							
Compensated absences							
(Payable by School Operating Fund)*	\$ 528,619	\$ 1,708,256	\$ 2,236,875	\$ -	\$ 14,703	\$ 2,222,172	\$ 222,217
Lease liabilities							
(Payable by School Operating Fund)	264,744	-	264,744	379,229	324,263	319,710	73,132
Net pension liabilities							
(Payable by School Operating Fund)	10,998,376	-	10,998,376	4,804,494	5,698,903	10,103,967	-
Net OPEB liabilities							
(Payable by School Operating Fund)	1,802,741	-	1,802,741	502,458	647,921	1,657,278	-
Total Component Unit-School Board	\$13,594,480	\$ 1,708,256	\$15,302,736	\$ 5,686,181	\$ 6,685,790	\$14,303,127	\$ 295,349

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 7—Long-Term Obligations: (Continued)

Component Unit - School Board: (Continued)

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30	Lease liabilities	
	Principal	Interest
2026	\$ 73,132	\$ 8,588
2027	75,355	6,365
2028	77,647	4,073
2029	80,007	1,713
2030	13,569	51
Total	<u>\$ 319,710</u>	<u>\$ 20,790</u>

Details of long-term indebtedness are as follows:

	Interest Rates	Date Issued	Final Maturity Date	Amount of Original Issue	Balance Governmental Activities	Amount Due Within One Year
Compensated absences					<u>\$ 2,222,172</u>	<u>\$ 222,217</u>
Lease liabilities:						
Copiers	2.99%	8/23/2024	8/31/2029	\$ 379,229	<u>\$ 319,710</u>	<u>\$ 73,132</u>
Net pension liabilities					<u>\$ 10,103,967</u>	<u>\$ -</u>
Net OPEB liabilities					<u>\$ 1,657,278</u>	<u>\$ -</u>
Total outstanding debt - component unit school board					<u>\$ 14,303,127</u>	<u>\$ 295,349</u>

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 8—Unearned and Deferred/Unavailable Revenue:

Unearned and unavailable revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis of accounting, assessments for future periods are deferred. The County reports unavailable revenue totaling \$1,232,987 and deferred revenue totaling \$136,666 which is comprised of the following:

	Government-wide Statements Governmental Activities	Balance Sheet Governmental Funds
Deferred/Unavailable revenue:		
Unavailable property tax revenue representing uncollected property tax billings that are not available for the funding of current expenditures	\$ -	\$ 1,096,321
Prepaid property taxes due after June 30 but paid in advance by taxpayers	136,666	136,666
Total deferred/unavailable revenue	\$ 136,666	\$ 1,232,987

Note 9—Contingent Liabilities:

Federal programs in which the County and discretely presented component unit participate were audited in accordance with the provisions of Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Pursuant to the provisions of this guidance all major programs and certain other programs were tested for compliance with applicable grant requirements.

While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

Note 10—Litigation:

At June 30, 2025, there were no matters of litigation involving the County or which would materially affect the County's financial position should any court decisions on pending matters not be favorable to the County.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 11—Risk Management:

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries insurance.

The County is a member of the Virginia Municipal Group Self Insurance Association for workers' compensation and public officials' liability coverage with the Virginia Association of Counties Group Self Insurance Risk Pool. This program is administered by a servicing contractor, which furnishes claims review and processing.

Each Association member jointly and severally agrees to assume, pay and discharge any liability. The County pays Virginia Municipal Group contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the Association and claims and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Association may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The County continues to carry commercial insurance for all other risks of losses. During the last three fiscal years, settled claims from these risks have not exceeded commercial coverage.

Note 12—Pension Plans:

Plan Description

All full-time, salaried permanent employees of the County and (nonprofessional) employees of public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

Benefit Structures

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

Note 12—Pension Plans: (Continued)

Benefit Structures (Continued)

- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Employees Covered by Benefit Terms

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Primary Government	Component Unit School Board Nonprofessional
Inactive members or their beneficiaries currently receiving benefits	73	29
Inactive members:		
Vested inactive members	17	8
Non-vested inactive members	31	11
Inactive members active elsewhere in VRS	54	7
Total inactive members	102	26
Active members	109	19
Total covered employees	284	74

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The County's contractually required employer contribution rate for the year ended June 30, 2025 was 12.88% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$881,906 and \$758,036 for the years ended June 30, 2025 and June 30, 2024, respectively.

The Component Unit School Board's contractually required employer contribution rate for nonprofessional employees for the year ended June 30, 2025 was 12.29% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$84,513 and \$114,549 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$11,095 and \$572 for the County and School Board, respectively, for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$10,238 and \$0 for the County and School Board, respectively, for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$1,527,076 and \$464,098 for the County and School Board, respectively, for the year ended June 30, 2025.

Note 12—Pension Plans: (Continued)

Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer’s total pension liability determined in accordance with GASB Statement No. 68, less that employer’s fiduciary net position. The County’s and Component Unit School Board’s (nonprofessional) net pension liabilities were measured as of June 30, 2024. The total pension liabilities used to calculate the net pension liabilities were determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024.

Actuarial Assumptions - General Employees

The total pension liability for General Employees in the County’s and Component Unit School Board’s (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

- Pre-Retirement:
 - Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years
- Post-Retirement:
 - Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years
- Post-Disablement:
 - Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years
- Beneficiaries and Survivors:
 - Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years
- Mortality Improvement:
 - Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Actuarial Assumptions - General Employees (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the County’s Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (Continued)

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
Expected arithmetic nominal return**			7.07%

*The above allocation provides a one-year expected return of 7.07% (includes 2.5% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the County and Component Unit School Board (nonprofessional) was also provided with an opportunity to use an alternative employer contribution rate.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Discount Rate (Continued)

For the year ended June 30, 2024, the employer contribution rate was 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. Through the fiscal year ended June 30, 2024, the rate contributed by the school division for the VRS Teacher Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 112%, respectively of the actuarially determined contribution rate. From July 1, 2024 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in Net Pension Liability (Asset)

	Primary Government		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 24,374,416	\$ 23,319,979	\$ 1,054,437
Changes for the year:			
Service cost	\$ 813,165	\$ -	\$ 813,165
Interest	1,658,065	-	1,658,065
Differences between expected and actual experience	1,337,829	-	1,337,829
Contributions - employer	-	758,035	(758,035)
Contributions - employee	-	301,266	(301,266)
Net investment income	-	2,267,504	(2,267,504)
Benefit payments, including refunds	(1,247,317)	(1,247,317)	-
Administrative expenses	-	(14,503)	14,503
Other changes	-	491	(491)
Net changes	\$ 2,561,742	\$ 2,065,476	\$ 496,266
Balances at June 30, 2024	\$ 26,936,158	\$ 25,385,455	\$ 1,550,703

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Changes in Net Pension Liability (Continued)

	Component School Board (Nonprofessional)		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2023	\$ 4,701,090	\$ 4,105,049	\$ 596,041
Changes for the year:			
Service cost	\$ 51,615	\$ -	\$ 51,615
Interest	306,425	-	306,425
Differences between expected and actual experience	144,734	-	144,734
Contributions - employer	-	115,132	(115,132)
Contributions - employee	-	33,549	(33,549)
Net investment income	-	387,865	(387,865)
Benefit payments, including refunds	(426,158)	(426,158)	-
Administrative expenses	-	(2,770)	2,770
Other changes	-	75	(75)
Net changes	\$ 76,616	\$ 107,693	\$ (31,077)
Balances at June 30, 2024	\$ 4,777,706	\$ 4,212,742	\$ 564,964

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of the County and Component Unit School Board (nonprofessional) using the discount rate of 6.75%, as well as what the County's and Component Unit School Board's (nonprofessional) net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Increase (5.75%)	Current Discount (6.75%)	1% Decrease (7.75%)
County's Net Pension Liability (Asset)	\$ 4,968,360	\$ 1,550,703	\$ (1,257,593)
Component Unit School Board's (Nonprofessional) Net Pension Liability	\$ 988,279	\$ 564,964	\$ 201,083

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2025, the County and Component Unit School Board (Nonprofessional) recognized pension expense of \$599,405 and \$33,844, respectively. On June 30, 2025, the County and Component Unit School Board (Nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Primary Government		Component Unit School Board (Nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,081,908	\$ 63,799	\$ 54,275	\$ -
Changes in proportionate share of net position liability	531	531	-	-
Net difference between projected and actual earnings on pension plan investments	-	658,391	-	120,586
Employer contributions subsequent to the measurement date	881,906	-	84,513	-
Total	<u>\$ 1,964,345</u>	<u>\$ 722,721</u>	<u>\$ 138,788</u>	<u>\$ 120,586</u>

\$881,906 and \$84,513 reported as deferred outflows of resources related to pensions resulting from the County's and Component Unit School Board's (nonprofessional) contributions, respectively, subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	Primary Government	Component Unit School Board (Nonprofessional)
2026	\$ (118,037)	\$ (57,049)
2027	659,973	35,966
2028	(42,175)	(21,182)
2029	(140,043)	(24,046)
2030	-	-
Thereafter	-	-

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

Component Unit School Board (professional)

Plan Description

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information related to the plan description is included in the first section of this note.

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each School Division's contractually required employer contribution rate for the year ended June 30, 2025 was 14.21% of covered employee compensation. This rate was the General Assembly approved rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$1,546,418 and \$1,713,930 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$34,093 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$27,144 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$3,733,431 for the year ended June 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

On June 30, 2025, the school division reported a liability of \$9,539,003 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2024 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. On June 30, 2024, the school division's proportion was 0.10162% as compared to 0.10292% at June 30, 2023.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Component Unit School Board (professional) (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2025, the school division recognized pension expense of \$976,487. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2023 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,654,883	\$ 196,415
Change in assumptions	173,146	-
Net difference between projected and actual earnings on pension plan investments	-	1,313,050
Changes in proportion and differences between employer contributions and proportionate share of contributions	308,630	123,100
Employer contributions subsequent to the measurement date	<u>1,546,418</u>	<u>-</u>
Total	<u>\$ 3,683,077</u>	<u>\$ 1,632,565</u>

\$1,546,418 reported as deferred outflows of resources related to pensions resulting from the school division's contributions after the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2026	\$ (481,899)
2027	918,970
2028	201,582
2029	(134,559)
2030	-

Note 12—Pension Plans: (Continued)

Component Unit School Board (professional) (Continued)

Actuarial Assumptions

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

- Pre-Retirement:
 - Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males
- Post-Retirement:
 - Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females
- Post-Disablement:
 - Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females
- Beneficiaries and Survivors:
 - Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally
- Mortality Improvement:
 - Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the standard rates

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Component Unit School Board (professional) (Continued)

Actuarial Assumptions: (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system’s total pension liability determined in accordance with GASB Statement No. 67, less that system’s fiduciary net position. As of June 30, 2024, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	Teacher Employee Retirement Plan
Total Pension Liability	\$ 60,622,260
Plan Fiduciary Net Position	51,235,326
Employers' Net Pension Liability (Asset)	\$ 9,386,934
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	84.52%

The total pension liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System’s notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 12—Pension Plans: (Continued)

Component Unit School Board (professional) (Continued)

Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

		Rate		
		1% Decrease	Current Discount	1% Increase
		(5.75%)	(6.75%)	(7.75%)
School Board's proportionate share of the VRS Teacher Employee Retirement Plan Net Pension Liability	\$	17,721,598	\$ 9,539,003	\$ 2,837,718

Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Primary Government and Component Unit School Board

Aggregate Pension Information

	Primary Government				Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net Pension Liability	Pension Expense	Deferred Outflows	Deferred Inflows	Net Pension Liability	Pension Expense
VRS Pension Plans:								
Primary Government	\$ 1,964,345	\$ 722,721	\$ 1,550,703	\$ 599,405	\$ -	\$ -	\$ -	\$ -
School Board Nonprofessional	-	-	-	-	138,788	120,586	564,964	33,844
School Board Professional	-	-	-	-	3,683,077	1,632,565	9,539,003	976,487
Totals	<u>\$ 1,964,345</u>	<u>\$ 722,721</u>	<u>\$ 1,550,703</u>	<u>\$ 599,405</u>	<u>\$ 3,821,865</u>	<u>\$ 1,753,151</u>	<u>\$ 10,103,967</u>	<u>\$ 1,010,331</u>

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 13—Group Life Insurance (GLI) Plan (OPEB Plan):

Plan Description

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

Benefit Amounts

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.

Contributions

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% x 60%) and the employer component was 0.47% (1.18% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025, was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year,

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Contributions (Continued)

with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Plan from the County were \$32,181 and \$33,985 for the years ended June 30, 2025 and June 30, 2024, respectively.

Contributions to the GLI Plan from the Component Unit School Board professional group were \$51,148 and \$58,073 for the years ended June 30, 2025 and June 30, 2024, respectively. Contributions to the GLI from the Component Unit School Board nonprofessional group were \$3,232 and \$4,179 for the years ended June 30, 2025 and June 30, 2024, respectively.

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

At June 30, 2025, the County reported a liability of \$273,513 for its proportionate share of the Net GLI OPEB Liability. The Component Unit School Board professional and nonprofessional groups reported liabilities of \$467,348 and \$33,589, respectively, for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the County's proportion was 0.02451% as compared to 0.02405% on June 30, 2023. At June 30, 2024, the Component Unit School Board professional and nonprofessional groups' proportions were 0.04188% and 0.00301%, respectively as compared to 0.04344% and 0.00224%, respectively, on June 30, 2023.

For the year ended June 30, 2025, the County recognized GLI OPEB expense of \$12,031. For the year ended June 30, 2025, the Component Unit School Board professional group recognized GLI OPEB expense of \$8,573. For the year ended June 30, 2025, the Component Unit School Board nonprofessional group recognized GLI OPEB expense of (\$1,440). Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Primary Government		Component School Board (Professional)		Component School Board (Nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 43,139	\$ 6,681	\$ 73,712	\$ 11,416	\$ 5,298	\$ 820
Net difference between projected and actual earnings on GLI OPEB plan investments	-	23,054	-	39,393	-	2,831
Change in assumptions	1,559	13,555	2,664	23,161	191	1,665
Changes in proportionate share	14,885	6,966	14,290	19,963	8,509	7,402
Employer contributions subsequent to the measurement date	32,181	-	51,148	-	3,232	-
Total	\$ 91,764	\$ 50,256	\$ 141,814	\$ 93,933	\$ 17,230	\$ 12,718

\$32,181, \$51,148, and \$3,232, respectively, reported as deferred outflows of resources related to the GLI OPEB resulting from the County, Component Unit School Board professional and nonprofessional group's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended June 30	Primary Government	Component Unit School Board (Professional)	Component Unit School Board (Nonprofessional)
2026	\$ (7,997)	\$ (22,137)	\$ (3,474)
2027	7,614	9,765	(642)
2028	2,268	1,529	1,711
2029	2,361	3,139	1,765
2030	5,081	4,437	1,920
Thereafter	-	-	-

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Teachers	3.50%-5.95%
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates - Teachers

- Pre-Retirement:
 - Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males
- Post-Retirement:
 - Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females
- Post-Disablement:
 - Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females
- Beneficiaries and Survivors:
 - Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally
- Mortality Improvement Scale:
 - Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Teachers (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

NET GLI OPEB Liability

The net OPEB liability (NOL) for the GLI Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan are as follows (amounts expressed in thousands):

		GLI OPEB Plan
Total GLI OPEB Liability	\$	4,196,055
Plan Fiduciary Net Position		3,080,133
GLI Net OPEB Liability (Asset)	\$	<u>1,115,922</u>
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		73.41%

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
Expected arithmetic nominal return**			7.07%

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

** On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 13—Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

Sensitivity of the Employer’s Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer’s proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
County's proportionate share of the GLI Plan Net OPEB Liability	\$ 425,347	\$ 273,513	\$ 150,850
Component School Board (Professional)'s proportionate share of the GLI Plan Net OPEB Liability	\$ 726,787	\$ 467,348	\$ 257,756
Component School Board (nonprofessional)'s proportionate share of the GLI Plan Net OPEB Liability	\$ 52,236	\$ 33,589	\$ 18,525

GLI Plan Fiduciary Net Position

Detailed information about the GLI Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan):

Plan Description

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Plan Description

to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

Eligible Employees

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

Benefit Amounts

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Employees Covered by Benefit Terms

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	Primary Government	Component Unit School Board (Nonprofessional)
Inactive members or their beneficiaries currently receiving benefits	17	6
Total inactive members	17	6
Active members	49	26
Total covered employees	66	32

Contributions

The contribution requirements for active employees is governed by §51.1-1402(E) of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The County’s and School Board’s contractually required employer contribution rate for the year ended June 30, 2025 was 0.04% and 2.81% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the County to the HIC Plan were \$911 and \$1,298 for the years ended June 30, 2025 and June 30, 2024, respectively. Contributions from the School Board to the HIC Plan were \$19,323 and \$21,745 for the years ended June 30, 2025 and June 30, 2024, respectively.

Net HIC OPEB Asset

The County and School Board’s net HIC OPEB asset was measured as of June 30, 2024. The total HIC OPEB asset was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

Mortality Rates - Non-Largest Ten Locality Employers - General Employees

- Pre-Retirement:
 Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years
- Post-Retirement:
 Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years
- Post-Disablement:
 Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years
- Beneficiaries and Survivors:
 Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years
- Mortality Improvement Scale:
 Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - General Employees (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees (Continued)

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
Expected arithmetic nominal return**			7.07%

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

** On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Discount Rate

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the HIC OPEB was 100% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Changes in Net HIC OPEB Liability (Asset)

	Primary Government		
	Increase (Decrease)		
	Total	Plan	Net
	HIC OPEB	Fiduciary	HIC OPEB
	Liability	Net Position	Liability (Asset)
	(a)	(b)	(a) - (b)
Balances at June 30, 2023	\$ 55,586	\$ 65,864	\$ (10,278)
Changes for the year:			
Service cost	\$ 1,964	\$ -	\$ 1,964
Interest	3,792	-	3,792
Differences between expected and actual experience	(9,416)	-	(9,416)
Contributions - employer	-	1,298	(1,298)
Net investment income	-	6,131	(6,131)
Benefit payments, including refunds	(2,759)	(2,759)	-
Administrative expenses	-	(84)	84
Other changes	-	1	(1)
Net changes	\$ (6,419)	\$ 4,587	\$ (11,006)
Balances at June 30, 2024	\$ 49,167	\$ 70,451	\$ (21,284)

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Changes in Net HIC OPEB Liability (Asset)

	Component Unit School Board (Nonprofessional)		
	Increase (Decrease)		
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 37,655	\$ 21,678	\$ 15,977
Changes for the year:			
Service cost	\$ 364	\$ -	\$ 364
Interest	2,465	-	2,465
Differences between expected and actual experience	897	-	897
Contributions - employer	-	21,848	(21,848)
Net investment income	-	3,174	(3,174)
Benefit payments, including refunds	(3,005)	(3,005)	-
Administrative expenses	-	(54)	54
Net changes	\$ 721	\$ 21,963	\$ (21,242)
Balances at June 30, 2024	\$ 38,376	\$ 43,641	\$ (5,265)

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Sensitivity of the County's HIC Net OPEB Liability (Asset) to Changes in the Discount Rate

The following presents the County and School Board's HIC Plan net HIC OPEB liability (asset) using the discount rate of 6.75%, as well as what the County's net HIC OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
Primary Government:			
Net HIC OPEB Liability (Asset) \$	(15,628) \$	(21,284) \$	(26,034)
Component Unit School Board (Nonprofessional):			
Net HIC OPEB Liability (Asset) \$	(1,979) \$	(5,265) \$	(8,122)

HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB

For the year ended June 30, 2025, the County and School Board recognized HIC Plan OPEB expense of (\$1,489) and (\$29,844). At June 30, 2025, the County and School Board reported deferred outflows of resources and deferred inflows of resources related to the County's HIC Plan from the following sources:

	Primary Government		Component Unit School Board (Nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience \$	3,205 \$	11,352 \$	642 \$	46,697
Net difference between projected and actual earnings on HIC OPEB plan investments	-	1,399	-	695
Change in assumptions	5,670	250	-	-
Employer contributions subsequent to the measurement date	911	-	19,323	-
Total	\$ 9,786	\$ 13,001	\$ 19,965	\$ 47,392

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 14—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB (Continued)

\$911 and \$19,323 reported as deferred outflows of resources related to the HIC OPEB resulting from the County and School Board’s contributions after the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

		Primary	Component Unit
	Year Ended June 30	Government	School Board (Nonprofessional)
	2026	\$ (3,032)	\$ (31,269)
	2027	(691)	(15,191)
	2028	(977)	(73)
	2029	574	(217)
	2030	-	-
	Thereafter	-	-

HIC Plan Data

Information about the VRS Political Subdivision HIC Plan is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 15—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan):

Plan Description

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree’s death.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 15—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Plan Description (Continued)

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below:

Eligible Employees

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

Benefit Amounts

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

HIC Plan Notes

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

Contributions

The contribution requirements for active employees is governed by §51.1-1401(E) of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2025 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Plan were \$131,679 and \$129,712 for the years ended June 30, 2025 and June 30, 2024, respectively.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 15—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB

On June 30, 2025, the school division reported a liability of \$1,156,341 for its proportionate share of the VRS Teacher Employee HIC Net OPEB Liability. The Net VRS Teacher Employee HIC OPEB Liability was measured as of June 30, 2024 and the total VRS Teacher Employee HIC OPEB liability used to calculate the Net VRS Teacher Employee HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division's proportion of the VRS Teacher Employee HIC Plan was 0.10006% as compared to 0.10230% on June 30, 2023.

For the year ended June 30, 2025, the school division recognized VRS Teacher Employee HIC OPEB expense of \$90,273. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Net OPEB expense was related to deferred amounts from changes in proportionate share and differences between actual and expected contributions.

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 54,785
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	-	4,113
Change in assumptions	19,920	-
Change in proportionate share and differences between actual and expected contributions	48,248	43,115
Employer contributions subsequent to the measurement date	131,679	-
Total	<u>\$ 199,847</u>	<u>\$ 102,013</u>

Note 15—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Teacher Employee HIC Plan OPEB Liabilities, Teacher Employee HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB (Continued)

\$131,679 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (9,988)
2027	(6,044)
2028	(4,824)
2029	(3,618)
2030	(4,055)
Thereafter	(5,316)

Actuarial Assumptions

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 15—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions (Continued)

Mortality Rates - Teachers

Pre-Retirement:

Pub-2010 Amount Weighted Teacher Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 15—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2024, NOL amounts for the VRS Teacher Employee HIC Plan is as follows (amounts expressed in thousands):

		Teacher Employee HIC OPEB Plan
Total Teacher Employee HIC OPEB Liability	\$	1,478,105
Plan Fiduciary Net Position		322,457
Teacher Employee net HIC OPEB Liability (Asset)	\$	1,155,648
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability		21.82%

The total Teacher Employee HIC OPEB liability is calculated by the System’s actuary, and the plan’s fiduciary net position is reported in the System’s financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 15—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
Expected arithmetic nominal return**			7.07%

*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

**On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2024 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 15—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Sensitivity of the School Division’s Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division’s proportionate share of the VRS Teacher Employee HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease	Current Discount	1% Increase
	(5.75%)	(6.75%)	(7.75%)
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan			
Net HIC OPEB Liability	\$ 1,315,049	\$ 1,156,341	\$ 1,021,822

Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee HIC Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/pdf/publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

Note 16—Medical and Dental Pay-As-You-Go (OPEB Plan):

County

Plan Description

In addition to the pension benefits described in Note 12, the group life benefits described in Note 13, and the HIC benefits described in Note 14, the County administers a single-employer defined benefit healthcare plan, The County of Northumberland Postretirement Benefits Plan. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the County’s pension plans. The plan does not issue a publicly available financial report.

Benefits Provided

Postemployment benefits that are provided to eligible County retirees and their eligible spouses or dependents. Benefits include medical, dental, and vision coverage. Benefits end at the earlier of the retiree’s age 65 or the retiree’s death. The monthly premiums below are effective for the year beginning July 1, 2017.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 16—Medical and Dental Pay-As-You-Go (OPEB Plan): (Continued)

County: (Continued)

Plan Membership

At June 30, 2025 (measurement date), the following employees were covered by the benefit terms:

	Primary Government
Total active employees with coverage	112
Total retirees and spouses with coverage	2
Total	114

Contributions

The County does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the County. The amounts paid by the County for OPEB as the benefits came due during the year ended June 30, 2025 was \$17,321.

Total OPEB Liability

The County’s total OPEB liability was measured as of June 30, 2025. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2024 for the County.

Actuarial Assumptions

The total OPEB liability in the January 1, 2024 County actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50% per year
Salary Increases	The salary increase rate starts at a 5.35% salary increase for 1 year of service and gradually declines to 3.50% salary increase for 20 or more years of service
Discount Rate	5.20%

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 16—Medical and Dental Pay-As-You-Go (OPEB Plan): (Continued)

County: (Continued)

Actuarial Assumptions (Continued)

Mortality rates for the County were based on the following actuarial assumptions:

Pre-Retirement: RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with Scale BB to 2022; males setback 1 year, 85% of rates; females setback 1 year. 25% of deaths are assumed to be service related.

Post-Retirement: RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2022; males set forward 1 year; females setback 1 year with 1.5% increase compounded from ages 70 to 85.

Post-Disablement: RP-2014 Disabled Mortality Rates projected with Scale BB to 2022; males 115% of rates; females 130% of rates.

These mortality assumptions were chosen to match the mortality assumptions used in the June 30, 2017 valuation of the Virginia Retirement System.

Discount Rate

The discount rate used when OPEB plan investments are insufficient to pay for future benefit payments is based on the Bond Buyer 20-Year Bond GO Index as of June 30, 2025.

Changes in Total OPEB Liability

	Primary Government Total OPEB Liability
Balance at June 30, 2024	\$ 336,174
Changes for the year:	
Service cost	46,692
Interest	14,710
Changes in assumptions	(41,804)
Benefit payments	(17,321)
Net changes	\$ 2,277
Balance at June 30, 2025	\$ 338,451

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 16—Medical and Dental Pay-As-You-Go (OPEB Plan): (Continued)

County: (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.20%) or one percentage point higher (6.20%) than the current discount rate:

		Rate		
		1% Decrease (4.20%)	Current Discount Rate (5.20%)	1% Increase (6.20%)
Primary Government:				
Total OPEB liability	\$	370,862	\$ 338,451	\$ 309,545

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (4.90%) or one percentage point higher (6.90%) than the current healthcare cost trend rates:

		Rates		
		1% Decrease (4.90%)	Healthcare Cost Trend (5.90%)	1% Increase (6.90%)
Primary Government:				
Total OPEB liability	\$	294,538	\$ 338,451	\$ 390,265

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 16—Medical and Dental Pay-As-You-Go (OPEB Plan): (Continued)

County: (Continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2025, the County recognized OPEB expense in the amount of \$48,616. At June 30, 2025, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Primary Government	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,042	\$ 42,859
Changes in assumptions	7,725	55,502
Total	<u>\$ 8,767</u>	<u>\$ 98,361</u>

Amounts reported as deferred outflows of resources and deferred inflow of resources will be recognized in OPEB expense in future reporting periods as follows:

Year Ended June 30	Primary Government
2026	\$ (27,999)
2027	(34,513)
2028	(20,446)
2029	(6,636)
2030	-
Thereafter	-

Additional disclosures on changes in total OPEB liability and related ratios can be found in the required supplementary information following the notes to the financial statements.

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 17—Summary of Other Postemployment Benefit Plans:

Primary Government and Component Unit School Board

	Primary Government					Component Unit School Board				
	Net OPEB Asset	Deferred Outflows	Deferred Inflows	Net OPEB Liabilities	OPEB Expense	Net OPEB Asset	Deferred Outflows	Deferred Inflows	Net OPEB Liabilities	OPEB Expense
VRS OPEB Plans:										
Group Life Insurance Plan (Note 13):										
County	\$ -	\$ 91,764	\$ 50,256	\$ 273,513	\$ 12,031	\$ -	\$ -	\$ -	\$ -	\$ -
School Board Nonprofessional	-	-	-	-	-	-	17,230	12,718	33,589	(1,440)
School Board Professional	-	-	-	-	-	-	141,814	93,933	467,348	8,573
County Health Insurance Credit Plan (Note 14)	21,284	9,786	13,001	-	(1,489)	-	-	-	-	-
Nonprofessional Teacher Health Insurance Credit Plan (Note 14)	-	-	-	-	-	5,265	19,965	47,392	-	(29,844)
Teacher Health Insurance Credit Plan (Note 15)	-	-	-	-	-	-	199,847	102,013	1,156,341	90,273
County Stand-Alone Plan (Note 16)	-	8,767	98,361	338,451	48,616	-	-	-	-	-
Totals	\$ 21,284	\$ 110,317	\$ 161,618	\$ 611,964	\$ 59,158	\$ 5,265	\$ 378,856	\$ 256,056	\$ 1,657,278	\$ 67,562

Note 18—Surety Bonds:

	Amount
Division of Risk Management Surety Bond:	
Commonwealth Funds	
Deborah T. Bingham, Clerk of the Circuit Court	\$ 103,000
Pam King, Treasurer	400,000
Todd E. Thomas, Commissioner of the Revenue	3,000
Johnny Beauchamp, Sheriff	30,000
Fidelity and Deposit Company of Maryland - Surety:	
Board of Supervisors and County Administrator	1,000
Association of Counties Group Self Insurance Risk Pool:	
Public Officials Liability	2,000,000
Employee Dishonesty Policy	250,000

Note 19—Postclosure Costs:

Old County Landfill

The County demonstrated financial assurance requirements for postclosure care and corrective action costs, if any, through the submission of a Local Governmental Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VA20-70 of the Virginia Administrative Code. In addition, the County closed its landfill in August 1996 and is liable for the postclosure monitoring for a period of ten years. The County's ten-year period has expired but they are still required to complete an annual landfill assurance calculation. The amount reported as landfill postclosure liability on June 30, 2025 represents the estimated liability for postclosure monitoring of \$0 over a period of one year. This amount is based on what it would cost to perform all postclosure care in 2025. Actual costs may be higher due to inflation, changes in technology or changes in regulations.

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 20—Line of Duty Act (LODA) (OPEB Benefits):

The Line of Duty Act (LODA) provides death and healthcare benefits to certain law enforcement and rescue personnel, and their beneficiaries, who were disabled or killed in the line of duty. Benefit provisions and eligibility requirements are established by title 9.1 Chapter 4 of the Code of Virginia. Funding of LODA benefits is provided by employers in one of two ways: (a) participation in the Line of Duty and Health Benefits Trust Fund (LODA Fund), administered by the Virginia Retirement System (VRS) or (b) self-funding by the employer or through an insurance company.

The County has elected to provide LODA benefits through an insurance company. The obligation for the payment of benefits has been effectively transferred from the County to VACORP. VACORP assumes all liability for the County's LODA claims that are approved by VRS. The pool purchases reinsurance to protect the pool from extreme claims costs.

The current-year OPEB expense/expenditure for the insured benefits is defined as the amount of premiums or other payments required for the insured benefits for the reporting period in accordance with the agreement with the insurance company for LODA and a change in liability to the insurer equal to the difference between amounts recognized as OPEB expense and amounts paid by the employer to the insurer. The County's LODA coverage is fully covered or "insured" through VACORP. This is built into the LODA coverage cost presented in the annual renewals. The County's LODA premium for the year ended June 30, 2025 was \$47,583.

Note 21— Leases Receivable:

The County leases land for cell tower sites under lease contracts. In fiscal year 2025, the County recognized lease and interest revenue in the amount of \$90,375 and \$23,630, respectively. A description of the leases are as follows:

Lease Description	Interest Rate	Installments	Start Date	End Date	Payment Frequency	Ending Balance
Cell Tower Site 1 of 3	0.59%	\$ 1,639	7/1/2021	6/1/2055	Monthly	\$ 598,770
Cell Tower Site 2 of 3	0.59%	1,639	7/1/2021	6/1/2055	Monthly	287,904
Cell Tower Site 3 of 3	0.59%	1,639	7/1/2021	6/1/2055	Monthly	598,850
Cell Tower Site	2.96%	1,030	7/1/2021	11/1/2039	Monthly	200,752
Cell Tower Site	2.80%	1,150	7/1/2021	6/10/2055	Monthly	294,339
There are no variable payments for the leases receivable above.						<u>\$ 1,980,615</u>

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COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 21— Leases Receivable: (Continued)

Expected future payments at June 30, 2025 are as follows:

Year Ended June 30	Leases Receivable		
	Principal	Interest	Total
2026	\$ 95,072	\$ 22,354	\$ 117,426
2027	98,734	21,000	119,734
2028	102,542	19,569	122,111
2029	106,502	18,056	124,558
2030	110,620	16,459	127,079
2031 - 2035	537,537	55,798	593,335
2036 - 2040	275,316	27,965	303,281
2041 - 2045	205,022	16,355	221,377
2046 - 2050	217,901	10,117	228,018
2051 - 2055	231,369	3,489	234,858
Total	<u>\$ 1,980,615</u>	<u>\$ 211,162</u>	<u>\$ 2,191,777</u>

Note 22—Change in Accounting Principle:

During the year ended June 30, 2025, the County implemented GASB Statement No. 101, Compensated Absences. This Statement establishes recognition and measurement guidance for compensated absences that are attributable to services already rendered and that are expected to be paid or settled. Implementation of this Statement required the recognition of a liability for certain leave benefits previously unrecorded or measured differently under prior standards.

Note 23—Restatement of Beginning Balances:

The beginning net position as of July 1, 2024, has been restated to reflect the cumulative effect of implementing GASB Statement No. 101, Compensated Absences, and a correction of accumulated depreciation.

The impact of these adjustments on beginning net position is as follows:

	Primary Government		Component Unit
	Governmental Activities	Business-type Activities	School Board
Net Position, July 1, 2024, as previously stated	\$ 13,515,660	8,236,618	\$ 1,611,816
Restatement:			
GASB 101 implementation - compensated absences	(581,664)	(13,971)	(1,708,256)
Correct accumulated depreciation on capital assets	-	-	1,194,584
Net Position, July 1, 2024, as restated	<u>\$ 12,933,996</u>	<u>8,222,647</u>	<u>\$ 1,098,144</u>

COUNTY OF NORTHUMBERLAND, VIRGINIA

Notes to Financial Statements
June 30, 2025 (Continued)

Note 24—Upcoming Pronouncements:

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital asset note disclosures by major class of underlying asset. It also requires additional disclosures for capital assets held for sale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Implementation Guide No. 2025-1, *Implementation Guidance Update—2025*, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

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REQUIRED SUPPLEMENTARY INFORMATION

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County of Northumberland, Virginia
General Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>Final Budget -</u> <u>Positive</u> <u>(Negative)</u>
REVENUES				
General property taxes	\$ 24,487,850	\$ 24,487,850	\$ 24,322,235	\$ (165,615)
Other local taxes	2,905,196	2,905,196	3,066,820	161,624
Permits, privilege fees, and regulatory licenses	148,300	148,300	231,269	82,969
Fines and forfeitures	15,000	15,000	26,500	11,500
Revenue from the use of money and property	575,000	575,000	593,292	18,292
Charges for services	293,839	293,839	475,530	181,691
Miscellaneous	315,050	315,050	252,835	(62,215)
Recovered costs	130,708	130,708	133,277	2,569
Intergovernmental:				
Commonwealth	4,037,610	4,037,610	4,310,045	272,435
Federal	894,837	894,837	1,181,626	286,789
Total revenues	<u>\$ 33,803,390</u>	<u>\$ 33,803,390</u>	<u>\$ 34,593,429</u>	<u>\$ 790,039</u>
EXPENDITURES				
Current:				
General government administration	\$ 3,466,762	\$ 3,466,762	\$ 3,378,164	\$ 88,598
Judicial administration	1,216,874	1,216,874	1,187,288	29,586
Public safety	7,504,574	7,504,574	7,821,669	(317,095)
Public works	2,888,067	2,888,067	2,408,707	479,360
Health and welfare	3,077,847	3,077,847	3,433,149	(355,302)
Education	14,864,809	14,864,809	15,062,599	(197,790)
Parks, recreation, and cultural	320,515	320,515	320,515	-
Community development	482,114	482,114	484,500	(2,386)
Capital projects	2,738,045	2,738,045	751,512	1,986,533
Debt service:				
Principal retirement	-	-	411,517	(411,517)
Interest and other fiscal charges	-	-	463,510	(463,510)
Total expenditures	<u>\$ 36,559,607</u>	<u>\$ 36,559,607</u>	<u>\$ 35,723,130</u>	<u>\$ 836,477</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (2,756,217)</u>	<u>\$ (2,756,217)</u>	<u>\$ (1,129,701)</u>	<u>\$ 1,626,516</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	\$ -	\$ -	\$ 1,431,701	\$ 1,431,701
Transfers out	-	-	(1,181,035)	(1,181,035)
Issuance of lease	-	-	28,712	28,712
Total other financing sources (uses)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 279,378</u>	<u>\$ 279,378</u>
Net change in fund balances	<u>\$ (2,756,217)</u>	<u>\$ (2,756,217)</u>	<u>\$ (850,323)</u>	<u>\$ 1,905,894</u>
Fund balances - beginning	9,000,000	9,000,000	7,035,471	(1,964,529)
Fund balances - ending	<u>\$ 6,243,783</u>	<u>\$ 6,243,783</u>	<u>\$ 6,185,148</u>	<u>\$ (58,635)</u>

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County of Northumberland, Virginia
Schedule of Changes in Net Pension Liability (Asset) and Related Ratios
Primary Government
For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022
Total pension liability			
Service cost	\$ 813,165	\$ 634,497	\$ 546,887
Interest	1,658,065	1,543,022	1,506,852
Changes of benefit terms	-	191,504	-
Differences between expected and actual experience	1,337,829	346,800	(439,084)
Changes of assumptions	-	-	-
Benefit payments	(1,247,317)	(1,132,992)	(1,199,838)
Net change in total pension liability	\$ 2,561,742	\$ 1,582,831	\$ 414,817
Total pension liability - beginning	24,374,416	22,791,585	22,376,768
Total pension liability - ending (a)	\$ 26,936,158	\$ 24,374,416	\$ 22,791,585
Plan fiduciary net position			
Contributions - employer	\$ 758,035	\$ 684,402	\$ 539,116
Contributions - employee	301,266	277,993	255,587
Net investment income	2,267,504	1,431,911	(19,794)
Benefit payments	(1,247,317)	(1,132,992)	(1,199,838)
Administrator charges	(14,503)	(14,123)	(14,060)
Other	491	577	519
Net change in plan fiduciary net position	\$ 2,065,476	\$ 1,247,768	\$ (438,470)
Plan fiduciary net position - beginning	23,319,979	22,072,211	22,510,681
Plan fiduciary net position - ending (b)	\$ 25,385,455	\$ 23,319,979	\$ 22,072,211
County's net pension liability (asset) - ending (a) - (b)	\$ 1,550,703	\$ 1,054,437	\$ 719,374
Plan fiduciary net position as a percentage of the total pension liability	94.24%	95.67%	96.84%
Covered payroll	\$ 6,293,551	\$ 5,645,692	\$ 5,400,232
County's net pension liability as a percentage of covered payroll	24.64%	18.68%	13.32%

2021	2020	2019	2018	2017	2016	2015
\$ 538,894	\$ 493,599	\$ 449,055	\$ 437,178	\$ 440,974	\$ 413,402	\$ 383,185
1,415,435	1,318,889	1,253,243	1,210,694	1,149,231	1,110,893	1,084,417
-	-	-	-	-	-	-
(637,944)	588,602	316,890	(90,183)	321,626	(71,832)	(282,284)
595,329	-	561,833	-	(123,405)	-	-
(1,008,700)	(932,875)	(957,915)	(941,779)	(878,971)	(930,594)	(683,580)
\$ 903,014	\$ 1,468,215	\$ 1,623,106	\$ 615,910	\$ 909,455	\$ 521,869	\$ 501,738
21,473,754	20,005,539	18,382,433	17,766,523	16,857,068	16,335,199	15,833,461
\$ 22,376,768	\$ 21,473,754	\$ 20,005,539	\$ 18,382,433	\$ 17,766,523	\$ 16,857,068	\$ 16,335,199
\$ 490,165	\$ 425,399	\$ 400,802	\$ 354,445	\$ 343,327	\$ 428,319	\$ 408,319
233,922	232,735	218,731	205,563	198,437	184,084	176,948
4,895,597	346,211	1,132,408	1,194,966	1,794,139	252,892	658,638
(1,008,700)	(932,875)	(957,915)	(941,779)	(878,971)	(930,594)	(683,580)
(12,128)	(11,592)	(11,289)	(10,433)	(10,491)	(9,367)	(8,983)
462	(404)	(713)	(1,059)	(1,590)	(109)	(137)
\$ 4,599,318	\$ 59,474	\$ 782,024	\$ 801,703	\$ 1,444,851	\$ (74,775)	\$ 551,205
17,911,363	17,851,889	17,069,865	16,268,162	14,823,311	14,898,086	14,346,881
\$ 22,510,681	\$ 17,911,363	\$ 17,851,889	\$ 17,069,865	\$ 16,268,162	\$ 14,823,311	\$ 14,898,086
\$ (133,913)	\$ 3,562,391	\$ 2,153,650	\$ 1,312,568	\$ 1,498,361	\$ 2,033,757	\$ 1,437,113
100.60%	83.41%	89.23%	92.86%	91.57%	87.94%	91.20%
\$ 4,920,373	\$ 4,845,805	\$ 4,538,900	\$ 4,253,585	\$ 4,098,796	\$ 3,763,252	\$ 3,565,027
-2.72%	73.51%	47.45%	30.86%	36.56%	54.04%	40.31%

County of Northumberland, Virginia
Schedule of Changes in Net Pension Liability and Related Ratios
Component Unit School Board (Nonprofessional)
For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022
Total pension liability			
Service cost	\$ 51,615	\$ 37,382	\$ 39,963
Interest	306,425	316,785	314,946
Differences between expected and actual experience	144,734	(134,352)	31,919
Changes of assumptions	-	-	-
Benefit payments	(426,158)	(348,912)	(365,078)
Net change in total pension liability	\$ 76,616	\$ (129,097)	\$ 21,750
Total pension liability - beginning	4,701,090	4,830,187	4,808,437
Total pension liability - ending (a)	\$ 4,777,706	\$ 4,701,090	\$ 4,830,187
Plan fiduciary net position			
Contributions - employer	\$ 115,132	\$ 71,287	\$ 57,159
Contributions - employee	33,549	20,483	21,045
Net investment income	387,865	254,367	1,393
Benefit payments	(426,158)	(348,912)	(365,078)
Administrator charges	(2,770)	(2,700)	(2,818)
Other	75	102	97
Net change in plan fiduciary net position	\$ 107,693	\$ (5,373)	\$ (288,202)
Plan fiduciary net position - beginning	4,105,049	4,110,422	4,398,624
Plan fiduciary net position - ending (b)	\$ 4,212,742	\$ 4,105,049	\$ 4,110,422
School Division's net pension liability - ending (a) - (b)	\$ 564,964	\$ 596,041	\$ 719,765
Plan fiduciary net position as a percentage of the total pension liability	88.17%	87.32%	85.10%
Covered payroll	\$ 773,844	\$ 528,311	\$ 508,121
School Division's net pension liability as a percentage of covered payroll	73.01%	112.82%	141.65%

2021	2020	2019	2018	2017	2016	2015
\$ 33,526	\$ 68,409	\$ 72,845	\$ 74,512	\$ 72,261	\$ 70,447	\$ 69,172
308,514	303,495	299,235	298,234	293,570	285,665	273,641
(89,609)	47,076	51,460	(69,604)	(21,072)	(11,964)	84,598
171,507	-	107,540	-	(25,266)	-	-
(372,156)	(317,098)	(302,181)	(275,497)	(230,250)	(232,167)	(279,140)
\$ 51,782	\$ 101,882	\$ 228,899	\$ 27,645	\$ 89,243	\$ 111,981	\$ 148,271
4,756,655	4,654,773	4,425,874	4,398,229	4,308,986	4,197,005	4,048,734
\$ 4,808,437	\$ 4,756,655	\$ 4,654,773	\$ 4,425,874	\$ 4,398,229	\$ 4,308,986	\$ 4,197,005
\$ 54,934	\$ 76,009	\$ 81,474	\$ 94,352	\$ 92,456	\$ 86,287	\$ 83,473
20,195	30,729	33,629	34,897	34,330	32,341	31,292
977,492	72,405	246,459	267,465	406,550	57,310	152,762
(372,156)	(317,098)	(302,181)	(275,497)	(230,250)	(232,167)	(279,140)
(2,651)	(2,598)	(2,592)	(2,385)	(2,398)	(2,173)	(2,217)
90	(84)	(154)	(236)	(360)	(25)	(32)
\$ 677,904	\$ (140,637)	\$ 56,635	\$ 118,596	\$ 300,328	\$ (58,427)	\$ (13,862)
3,720,720	3,861,357	3,804,722	3,686,126	3,385,798	3,444,225	3,458,087
\$ 4,398,624	\$ 3,720,720	\$ 3,861,357	\$ 3,804,722	\$ 3,686,126	\$ 3,385,798	\$ 3,444,225
\$ 409,813	\$ 1,035,935	\$ 793,416	\$ 621,152	\$ 712,103	\$ 923,188	\$ 752,780
91.48%	78.22%	82.95%	85.97%	83.81%	78.58%	82.06%
\$ 457,521	\$ 679,471	\$ 709,632	\$ 726,516	\$ 707,889	\$ 659,462	\$ 637,904
89.57%	152.46%	111.81%	85.50%	100.60%	139.99%	118.01%

County of Northumberland, Virginia
Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan
For the Measurement Dates of June 30, 2015 through June 30, 2024

Date (1)	Employer's Proportion of the Net Pension Liability (Asset) (2)	Employer's Proportionate Share of the Net Pension Liability (Asset) (3)		Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll (3)/(4) (5)		Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (6)
		\$	\$				
2024	0.10162%	\$ 9,539,003	\$ 10,719,990		88.98%		84.52%
2023	0.10292%	10,402,335	10,197,833		102.01%		82.45%
2022	0.10056%	9,573,914	9,307,179		102.87%		82.61%
2021	0.09717%	7,543,402	8,556,626		88.16%		85.46%
2020	0.09692%	14,104,406	8,503,803		165.86%		71.47%
2019	0.09882%	13,005,274	8,282,014		157.03%		73.51%
2018	0.10322%	12,139,000	8,314,729		145.99%		74.81%
2017	0.09995%	12,292,000	8,183,043		150.21%		72.92%
2016	0.09844%	13,795,000	8,498,329		162.33%		68.28%
2015	0.10121%	12,739,000	7,260,159		175.46%		70.68%

County of Northumberland, Virginia
Schedule of Employer Contributions
Pension Plans
For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution* (1)	Contributions in Relation to Contractually Required Contribution* (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Government					
2025	\$ 881,906	\$ 881,906	\$ -	\$ 6,847,095	12.88%
2024	758,036	758,036	-	6,293,551	12.04%
2023	684,431	684,431	-	5,645,692	12.12%
2022	539,115	539,115	-	5,400,232	9.98%
2021	490,166	490,166	-	4,920,373	9.96%
2020	425,399	425,399	-	4,845,805	8.78%
2019	400,801	400,801	-	4,538,900	8.83%
2018	354,445	354,445	-	4,253,585	8.33%
2017	352,087	352,087	-	4,098,796	8.59%
2016	432,398	432,398	-	3,763,252	11.49%
Component Unit School Board (Nonprofessional)					
2025	\$ 84,513	\$ 84,513	\$ -	\$ 687,660	12.29%
2024	114,549	114,549	-	773,844	14.80%
2023	80,253	80,253	-	528,311	15.19%
2022	61,521	61,521	-	508,121	12.11%
2021	54,934	54,934	-	457,521	12.01%
2020	76,135	76,135	-	679,471	11.21%
2019	81,475	81,475	-	709,632	11.48%
2018	94,352	94,352	-	726,516	12.99%
2017	93,795	93,795	-	707,889	13.25%
2016	86,917	86,917	-	659,462	13.18%
Component Unit School Board (Professional)					
2025	\$ 1,546,418	\$ 1,546,418	\$ -	\$ 10,882,602	14.21%
2024	1,713,930	1,713,930	-	10,719,990	15.99%
2023	1,624,621	1,624,621	-	10,197,833	15.93%
2022	1,493,839	1,493,839	-	9,307,179	16.05%
2021	1,374,710	1,374,710	-	8,556,626	16.07%
2020	1,287,931	1,287,931	-	8,503,803	15.15%
2019	1,266,384	1,266,384	-	8,282,014	15.68%
2018	1,334,984	1,334,984	-	8,314,729	16.32%
2017	1,154,604	1,154,604	-	8,183,043	14.66%
2016	1,194,865	1,194,865	-	8,498,329	14.06%

*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

County of Northumberland, Virginia
Notes to Required Supplementary Information
Pension Plans
For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Component Unit School Board - Professional Employees:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

County of Northumberland, Virginia
Schedule of County's and Component Unit School Board's Share of Net OPEB Liability
Group Life Insurance (GLI) Plan
For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
Primary Government:					
2024	0.02451%	\$ 273,513	\$ 6,293,551	4.35%	73.41%
2023	0.02405%	288,435	5,664,047	5.09%	69.30%
2022	0.02480%	298,977	5,400,232	5.54%	67.21%
2021	0.02380%	277,679	4,924,051	5.64%	67.45%
2020	0.02360%	393,010	4,845,805	8.11%	52.64%
2019	0.02315%	376,712	4,538,900	8.30%	52.00%
2018	0.02237%	339,000	4,253,586	7.97%	51.22%
2017	0.02228%	366,000	4,109,386	8.91%	48.86%
Component Unit School Board (nonprofessional):					
2024	0.00301%	\$ 33,589	\$ 773,844	4.34%	73.41%
2023	0.00224%	26,865	528,311	5.09%	69.30%
2022	0.00230%	28,176	508,121	5.55%	67.21%
2021	0.00220%	26,080	461,603	5.65%	67.45%
2020	0.00340%	55,906	690,059	8.10%	52.64%
2019	0.00366%	59,558	718,210	8.29%	52.00%
2018	0.00382%	58,000	726,516	7.98%	51.22%
2017	0.00384%	58,000	707,889	8.19%	48.86%
Component Unit School Board (professional):					
2024	0.04188%	\$ 467,348	\$ 10,754,226	4.35%	73.41%
2023	0.04344%	520,982	10,233,957	5.09%	69.30%
2022	0.04290%	516,076	9,322,260	5.54%	67.21%
2021	0.04190%	487,830	8,650,954	5.64%	67.45%
2020	0.04140%	690,731	8,518,025	8.11%	52.64%
2019	0.04225%	687,520	8,282,014	8.30%	52.00%
2018	0.04373%	665,000	8,316,322	8.00%	51.22%
2017	0.04253%	640,000	7,844,121	8.16%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Northumberland, Virginia
Schedule of Employer Contributions
Group Life Insurance (GLI) Plan
For the Years Ended June 30, 2016 through June 30, 2025

		Contributions in Relation to			Contributions as a % of	
		Contractually Required Contribution	Contractually Required Contribution	Contribution Deficiency (Excess)	Employer's Covered Payroll	Covered Payroll
Date		(1)	(2)	(3)	(4)	(5)
Primary Government						
2025	\$	32,181	\$ 32,181	\$ -	\$ 6,847,095	0.47%
2024		33,985	33,985	-	6,293,551	0.54%
2023		30,586	30,586	-	5,664,047	0.54%
2022		29,161	29,161	-	5,400,232	0.54%
2021		26,590	26,590	-	4,924,051	0.54%
2020		25,198	25,198	-	4,845,805	0.52%
2019		23,602	23,602	-	4,538,900	0.52%
2018		22,119	22,119	-	4,253,586	0.52%
2017		21,369	21,369	-	4,109,386	0.52%
2016		18,064	18,064	-	3,763,252	0.48%
Component Unit School Board (nonprofessional)						
2025	\$	3,232	\$ 3,232	\$ -	\$ 687,660	0.47%
2024		4,179	4,179	-	773,844	0.54%
2023		2,853	2,853	-	528,311	0.54%
2022		2,744	2,744	-	508,121	0.54%
2021		2,493	2,493	-	461,603	0.54%
2020		3,588	3,588	-	690,059	0.52%
2019		3,735	3,735	-	718,210	0.52%
2018		3,778	3,778	-	726,516	0.52%
2017		3,681	3,681	-	707,889	0.52%
2016		3,165	3,165	-	659,462	0.48%
Component Unit School Board (professional)						
2025	\$	51,148	\$ 51,148	\$ -	\$ 10,882,602	0.47%
2024		58,073	58,073	-	10,754,226	0.54%
2023		55,263	55,263	-	10,233,957	0.54%
2022		50,340	50,340	-	9,322,260	0.54%
2021		46,715	46,715	-	8,650,954	0.54%
2020		44,294	44,294	-	8,518,025	0.52%
2019		43,066	43,066	-	8,282,014	0.52%
2018		43,245	43,245	-	8,316,322	0.52%
2017		40,789	40,789	-	7,844,121	0.52%
2016		36,233	36,233	-	7,548,590	0.48%

County of Northumberland, Virginia
Notes to Required Supplementary Information
Group Life Insurance (GLI) Plan
For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Teachers

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

County of Northumberland, Virginia
Schedule of Changes in the County's Net OPEB Liability (Asset) and Related Ratios
Health Insurance Credit (HIC) Plan
Primary Government
For the Measurement Dates of June 30, 2017 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017
Total HIC OPEB Liability								
Service cost	\$ 1,964	\$ 1,747	\$ 2,702	\$ 2,241	\$ 2,098	\$ 1,816	\$ 1,725	\$ 1,170
Interest	3,792	3,280	2,775	2,664	2,572	2,764	2,850	2,857
Differences between expected and actual experience	(9,416)	5,089	(4,295)	(2,602)	(724)	(4,400)	-	-
Changes of assumptions	-	-	10,071	(650)	-	954	(2,990)	(1,959)
Benefit payments	(2,759)	(2,746)	(2,885)	(2,562)	(2,581)	(2,463)	(3,152)	(1,215)
Net change in total HIC OPEB liability	\$ (6,419)	\$ 7,370	\$ 8,368	\$ (909)	\$ 1,365	\$ (1,329)	\$ (1,567)	\$ 853
Total HIC OPEB Liability - beginning	55,586	48,216	39,848	40,757	39,392	40,721	42,288	41,435
Total HIC OPEB Liability - ending (a)	\$ 49,167	\$ 55,586	\$ 48,216	\$ 39,848	\$ 40,757	\$ 39,392	\$ 40,721	\$ 42,288
Plan fiduciary net position								
Contributions - employer	\$ 1,298	\$ 1,076	\$ 2,111	\$ 1,914	\$ 2,147	\$ 1,826	\$ 220	\$ 212
Net investment income	6,131	3,760	94	13,245	1,022	3,055	3,326	4,984
Benefit payments	(2,759)	(2,746)	(2,885)	(2,562)	(2,581)	(2,463)	(3,152)	(1,215)
Administrator charges	(84)	(90)	(111)	(156)	(97)	(67)	(75)	(80)
Other	1	83	1,532	-	-	(3)	(256)	256
Net change in plan fiduciary net position	\$ 4,587	\$ 2,083	\$ 741	\$ 12,441	\$ 491	\$ 2,348	\$ 63	\$ 4,157
Plan fiduciary net position - beginning	65,864	63,781	63,040	50,599	50,108	47,760	47,697	43,540
Plan fiduciary net position - ending (b)	\$ 70,451	\$ 65,864	\$ 63,781	\$ 63,040	\$ 50,599	\$ 50,108	\$ 47,760	\$ 47,697
County's net HIC OPEB liability (asset) - ending (a) - (b)	\$ (21,284)	\$ (10,278)	\$ (15,565)	\$ (23,192)	\$ (9,842)	\$ (10,716)	\$ (7,039)	\$ (5,409)
Plan fiduciary net position as a percentage of the total HIC OPEB liability (asset)	143.29%	118.49%	132.28%	158.20%	124.15%	127.20%	117.29%	112.79%
Covered payroll	\$ 2,163,310	\$ 1,793,131	\$ 1,758,959	\$ 1,594,979	\$ 1,533,906	\$ 1,304,373	\$ 1,100,266	\$ 1,058,674
County's net HIC OPEB liability (asset) as a percentage of covered payroll	-0.98%	-0.57%	-0.88%	-1.45%	-0.64%	-0.82%	-0.64%	-0.51%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Northumberland, Virginia
Schedule of Changes in the School Board's Net OPEB Liability (Asset) and Related Ratios
Health Insurance Credit (HIC) Plan
School Board Nonprofessional
For the Measurement Dates of June 30, 2020 through June 30, 2024

	2024	2023	2022	2021	2020
Total HIC OPEB Liability					
Service cost	\$ 364	\$ 372	\$ 411	\$ 434	\$ -
Interest	2,465	9,371	8,600	7,866	-
Changes of benefit terms	-	-	-	-	116,524
Differences between expected and actual experience	897	(109,379)	(3,716)	(1)	-
Changes of assumptions	-	-	8,476	3,341	-
Benefit payments	(3,005)	(2,322)	(2,322)	-	-
Net change in total HIC OPEB liability	\$ 721	\$ (101,958)	\$ 11,449	\$ 11,640	\$ 116,524
Total HIC OPEB Liability - beginning	37,655	139,613	128,164	116,524	-
Total HIC OPEB Liability - ending (a)	\$ 38,376	\$ 37,655	\$ 139,613	\$ 128,164	\$ 116,524
Plan fiduciary net position					
Contributions - employer	\$ 21,848	\$ 14,065	\$ 5,733	\$ 5,078	\$ -
Net investment income	3,174	950	(74)	645	-
Benefit payments	(3,005)	(2,322)	(2,322)	-	-
Administrator charges	(54)	(35)	(18)	(22)	-
Net change in plan fiduciary net position	\$ 21,963	\$ 12,658	\$ 3,319	\$ 5,701	\$ -
Plan fiduciary net position - beginning	21,678	9,020	5,701	-	-
Plan fiduciary net position - ending (b)	\$ 43,641	\$ 21,678	\$ 9,020	\$ 5,701	\$ -
School Board's net HIC OPEB liability (asset) - ending (a) - (b)	\$ (5,265)	\$ 15,977	\$ 130,593	\$ 122,463	\$ 116,524
Plan fiduciary net position as a percentage of the total HIC OPEB liability (asset)	113.72%	57.57%	6.46%	4.45%	0.00%
Covered payroll	\$ 773,844	\$ 528,311	\$ 508,121	\$ 457,521	\$ -
School Board's net HIC OPEB liability (asset) as a percentage of covered payroll	-0.68%	3.02%	25.70%	26.77%	0.00%

Schedule is intended to show information for 10 years. Information prior to the 2020 valuation is not available. However, additional years will be included as they become available.

County of Northumberland, Virginia
Schedule of Employer Contributions
Health Insurance Credit (HIC) Plan
For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Government:					
2025	\$ 911	\$ 911	\$ -	\$ 2,277,693	0.04%
2024	1,298	1,298	-	2,163,310	0.06%
2023	1,076	1,076	-	1,793,131	0.06%
2022	2,111	2,111	-	1,758,959	0.12%
2021	1,914	1,914	-	1,594,979	0.12%
2020	2,147	2,147	-	1,533,906	0.14%
2019	1,826	1,826	-	1,304,373	0.14%
2018	220	220	-	1,100,266	0.02%
2017	212	212	-	1,058,674	0.02%
2016	166	166	-	827,898	0.02%
Component Unit School Board (Nonprofessional)					
2025	\$ 19,323	\$ 19,323	\$ -	\$ 687,660	2.81%
2024	21,745	21,745	-	773,844	2.81%
2023	14,846	14,846	-	528,311	2.81%
2022	5,640	5,640	-	508,121	1.11%
2021	5,078	5,078	-	457,521	1.11%

Schedule is intended to show information for 10 years. Information prior to the 2021 valuation is not available for the Component Unit School Board (nonprofessional). However, additional years will be included as they become available.

County of Northumberland, Virginia
Notes to Required Supplementary Information
Health Insurance Credit (HIC) Plan
Primary Government
For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

County of Northumberland, Virginia
Schedule of Component Unit School Board's Share of Net OPEB Liability
Teacher Employee Health Insurance Credit (HIC) Plan
For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2024	0.10006%	\$ 1,156,341	\$ 10,719,990	10.79%	21.82%
2023	0.10230%	1,238,917	10,197,833	12.15%	17.90%
2022	0.09981%	1,246,673	9,302,600	13.40%	15.08%
2021	0.09675%	1,241,853	8,556,626	14.51%	13.15%
2020	0.09700%	1,265,381	8,503,803	14.88%	9.95%
2019	0.09874%	1,292,602	8,282,014	15.61%	8.97%
2018	0.10269%	1,303,000	8,304,933	15.69%	8.08%
2017	0.09939%	1,260,000	7,844,121	16.06%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

County of Northumberland, Virginia
Schedule of Employer Contributions
Teacher Employee Health Insurance Credit (HIC) Plan
Component Unit School Board
For the Years Ended June 30, 2016 through June 30, 2025

Date	Contributions in Relation to			Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
	Contractually Required Contribution (1)	Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)		
2025	\$ 131,679	\$ 131,679	\$ -	\$ 10,882,602	1.21%
2024	129,712	129,712	-	10,719,990	1.21%
2023	123,394	123,394	-	10,197,833	1.21%
2022	112,561	112,561	-	9,302,600	1.21%
2021	103,535	103,535	-	8,556,626	1.21%
2020	102,046	102,046	-	8,503,803	1.20%
2019	99,384	99,384	-	8,282,014	1.20%
2018	102,151	102,151	-	8,304,933	1.23%
2017	87,070	87,070	-	7,844,121	1.11%
2016	79,562	79,562	-	7,505,844	1.06%

County of Northumberland, Virginia
Notes to Required Supplementary Information
Teacher Employee Health Insurance Credit (HIC) Plan
Component Unit School Board
For the Year Ended June 30, 2025

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

County of Northumberland, Virginia
Schedule of Changes in Total OPEB Liability and Related Ratios
Primary Government
For the Years Ended June 30, 2018 through June 30, 2025

	2025	2024	2023	2022	2021	2020	2019	2018
Total OPEB liability								
Service cost	\$ 46,692	\$ 49,810	\$ 28,781	\$ 34,984	\$ 42,905	\$ 24,124	\$ 17,929	\$ 18,372
Interest	14,710	12,662	10,786	9,415	9,149	9,179	9,687	8,711
Changes of assumptions	(41,804)	(12,674)	2,565	(39,030)	1,737	136,262	7,199	(6,764)
Differences between expected and actual experience	-	1,620	-	(114,100)	-	(1,451)	-	-
Benefit payments	(17,321)	(24,469)	(17,455)	(15,165)	(32,671)	(37,556)	(20,663)	(16,271)
Net change in total OPEB liability	\$ 2,277	\$ 26,949	\$ 24,677	\$ (123,896)	\$ 21,120	\$ 130,558	\$ 14,152	\$ 4,048
Total OPEB liability - beginning	336,174	309,225	284,548	408,444	387,324	256,766	242,614	238,566
Total OPEB liability - ending	\$ 338,451	\$ 336,174	\$ 309,225	\$ 284,548	\$ 408,444	\$ 387,324	\$ 256,766	\$ 242,614
 Covered-employee payroll	 \$ 6,329,100	 \$ 6,329,100	 \$ 5,322,510	 \$ 5,322,510	 \$ 4,971,243	 \$ 4,860,234	 \$ 4,158,383	 \$ 4,158,383
 County's total OPEB liability as a percentage of covered-employee payroll	 5.35%	 5.31%	 5.81%	 5.35%	 8.22%	 7.97%	 6.17%	 5.83%

Schedule is intended to show information for 10 years. Information prior to 2018 is not available. However, additional years will be included as they become available.

County of Northumberland, Virginia
Notes to Required Supplementary Information - County OPEB
For the Year Ended June 30, 2025

Valuation Date: 1/1/2024
Measurement Date: 6/30/2025

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal, level % of salary
Discount Rate	5.20%
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts 5.60% in 2024, then gradually declines to 3.90% for the year 2072 and later.
Salary Increase Rates	The salary increase rate starts at a 5.35% salary increase for 1 year of service and gradually declines to 3.50% salary increase for 20 or more years of service.
Mortality Rates	Pre-Retirement: MP-2020 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with Scale BB to 2020; males setback 1 year, 85% of rates; females setback 1 year. 25% of deaths are assumed to be service related. Post-Retirement: MP-2020 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year; females setback 1 year with 1.5% increase compounded from ages 70 to 85. Post-Disablement: MP-2020 Disabled Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130% of rates.

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OTHER SUPPLEMENTARY INFORMATION

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*COMBINING AND INDIVIDUAL FUND FINANCIAL
STATEMENTS AND SCHEDULES*

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County of Northumberland, Virginia
County Capital Projects Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
For the Year Ended June 30, 2025

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>Final Budget -</u> <u>Positive</u> <u>(Negative)</u>
REVENUES				
Revenue from the use of money and proper	\$ -	\$ -	\$ 121,560	\$ 121,560
Total revenues	\$ -	\$ -	\$ 121,560	\$ 121,560
EXPENDITURES				
Capital projects	\$ -	\$ -	\$ 2,748,743	\$ (2,748,743)
Total expenditures	\$ -	\$ -	\$ 2,748,743	\$ (2,748,743)
Excess (deficiency) of revenues over (under)				
expenditures	\$ -	\$ -	\$ (2,627,183)	\$ (2,627,183)
OTHER FINANCING SOURCES (USES)				
Transfers out	\$ -	\$ -	\$ (632,431)	\$ (632,431)
Total other financing sources (uses)	\$ -	\$ -	\$ (632,431)	\$ (632,431)
Net change in fund balances	\$ -	\$ -	\$ (3,259,614)	\$ (3,259,614)
Fund balances - beginning	-	-	5,433,157	5,433,157
Fund balances - ending	\$ -	\$ -	\$ 2,173,543	\$ 2,173,543

County of Northumberland, Virginia
Combining Balance Sheet
Nonmajor Special Revenue Funds
June 30, 2025

	Law Library <u>Fund</u>	Forfeited Assets <u>Fund</u>	Economic Development <u>Fund</u>	Courthouse Security <u>Fund</u>	Sheriff's <u>Fund</u>	<u>Total</u>
ASSETS						
Cash and cash equivalents	\$ 782	\$ 45,124	\$ 14,546	\$ 27,751	\$ -	\$ 88,203
Cash in custody of others	-	-	-	-	24,048	24,048
Receivables (net of allowance for uncollectibles):						
Accounts receivable	-	-	-	722	-	722
Notes receivable	-	-	10,345	-	-	10,345
Total assets	<u>\$ 782</u>	<u>\$ 45,124</u>	<u>\$ 24,891</u>	<u>\$ 28,473</u>	<u>\$ 24,048</u>	<u>\$ 123,318</u>
LIABILITIES						
Held for others	\$ -	\$ -	\$ -	\$ -	\$ 7,553	\$ 7,553
Total liabilities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,553</u>	<u>\$ 7,553</u>
FUND BALANCES						
Restricted	\$ 782	\$ 45,124	\$ 24,891	\$ 28,473	\$ 16,495	\$ 115,765
Total fund balances	<u>\$ 782</u>	<u>\$ 45,124</u>	<u>\$ 24,891</u>	<u>\$ 28,473</u>	<u>\$ 16,495</u>	<u>\$ 115,765</u>

County of Northumberland, Virginia
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended June 30, 2025

	Law Library <u>Fund</u>	Forfeited Assets <u>Fund</u>	Economic Development <u>Fund</u>	Courthouse Security <u>Fund</u>	Sheriff's <u>Fund</u>	<u>Total</u>
REVENUES						
Revenue from the use of money and property	\$ 1	\$ -	\$ 14	\$ -	\$ -	\$ 15
Charges for services	-	-	-	8,275	-	8,275
Miscellaneous	-	-	-	-	8,082	8,082
Intergovernmental:						
Commonwealth	-	748	-	-	-	748
Total revenues	<u>\$ 1</u>	<u>\$ 748</u>	<u>\$ 14</u>	<u>\$ 8,275</u>	<u>\$ 8,082</u>	<u>\$ 17,120</u>
EXPENDITURES						
Current:						
Public safety	\$ -	\$ 779	\$ -	\$ -	\$ 3,126	\$ 3,905
Total expenditures	<u>\$ -</u>	<u>\$ 779</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,126</u>	<u>\$ 3,905</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 1</u>	<u>\$ (31)</u>	<u>\$ 14</u>	<u>\$ 8,275</u>	<u>\$ 4,956</u>	<u>\$ 13,215</u>
OTHER FINANCING SOURCES (USES)						
Transfers out	\$ -	\$ (4,397)	\$ (20)	\$ (30,929)	\$ -	\$ (35,346)
Total other financing sources and uses	<u>\$ -</u>	<u>\$ (4,397)</u>	<u>\$ (20)</u>	<u>\$ (30,929)</u>		<u>\$ (35,346)</u>
Net change in fund balances	\$ 1	\$ (4,428)	\$ (6)	\$ (22,654)	\$ 4,956	\$ (22,131)
Fund balances - beginning	781	49,552	24,897	51,127	11,539	137,896
Fund balances - ending	<u>\$ 782</u>	<u>\$ 45,124</u>	<u>\$ 24,891</u>	<u>\$ 28,473</u>	<u>\$ 16,495</u>	<u>\$ 115,765</u>

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County of Northumberland, Virginia
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Nonmajor Special Revenue Funds
For the Year Ended June 30, 2025

	Law Library Fund			Variance with Final Budget Positive (Negative)	Forfeited Assets Fund			Variance with Final Budget Positive (Negative)	
	Budgeted Amounts		Actual		Budgeted Amounts		Actual		
	Original	Final			Original	Final			
REVENUES									
Revenue from the use of money and property	\$ -	\$ -	\$ 1	\$ 1	\$ -	\$ -	\$ -	\$ -	
Charges for services	-	-	-	-	-	-	-	-	
Intergovernmental:									
Commonwealth	-	-	-	-	-	-	748	748	
Total revenues	\$ -	\$ -	\$ 1	\$ 1	\$ -	\$ -	\$ 748	\$ 748	
EXPENDITURES									
Current:									
Public safety	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 779	\$ (779)	
Total expenditures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 779	\$ (779)	
Excess (deficiency) of revenues over (under) expenditures	\$ -	\$ -	\$ 1	\$ 1	\$ -	\$ -	\$ (31)	\$ (31)	
OTHER FINANCING SOURCES (USES)									
Transfers out	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (4,397)	\$ (4,397)	
Total other financing sources and uses	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (4,397)	\$ (4,397)	
Net change in fund balances	\$ -	\$ -	\$ 1	\$ 1	\$ -	\$ -	\$ (4,428)	\$ (4,428)	
Fund balances - beginning	-	-	781	781	-	6,420	49,552	43,132	
Fund balances - ending	\$ -	\$ -	\$ 782	\$ 782	\$ -	\$ 6,420	\$ 45,124	\$ 38,704	

Economic Development Fund					Courthouse Security Fund				
Budgeted Amounts			Actual	Variance with Final Budget Positive (Negative)	Budgeted Amounts			Actual	Variance with Final Budget Positive (Negative)
Original	Final				Original	Final			
\$ -	\$ -	\$ 14	\$ 14	\$ -	\$ -	\$ -	\$ 8,275	\$ -	\$ 8,275
-	-	-	-	-	-	-	-	-	-
\$ -	\$ -	\$ 14	\$ 14	\$ -	\$ -	\$ -	\$ 8,275	\$ 8,275	\$ 8,275
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
\$ -	\$ -	\$ 14	\$ 14	\$ -	\$ -	\$ -	\$ 8,275	\$ 8,275	\$ 8,275
\$ -	\$ -	\$ (20)	\$ (20)	\$ -	\$ -	\$ -	\$ (30,929)	\$ (30,929)	\$ (30,929)
\$ -	\$ -	\$ (20)	\$ (20)	\$ -	\$ -	\$ -	\$ (30,929)	\$ (30,929)	\$ (30,929)
\$ -	\$ -	\$ (6)	\$ (6)	\$ -	\$ -	\$ -	\$ (22,654)	\$ (22,654)	\$ (22,654)
-	-	24,897	24,897	-	-	-	51,127	51,127	51,127
\$ -	\$ -	\$ 24,891	\$ 24,891	\$ -	\$ -	\$ -	\$ 28,473	\$ 28,473	\$ 28,473

County of Northumberland, Virginia
Combining Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2025

	Custodial Funds						
	<u>Special Welfare</u>	<u>Road Improvement Bond</u>	<u>350th Anniversary</u>	<u>Tornado Relief</u>	<u>Fallen Heroes</u>	<u>Animal Shelter</u>	<u>Total</u>
ASSETS							
Cash and cash equivalents	\$ 48,220	\$ 59,200	\$ 104	\$ 10,137	\$ 173	\$ 86,970	\$ 204,804
Receivables:							
Other receivables	100						100
Total assets	<u>\$ 48,320</u>	<u>\$ 59,200</u>	<u>\$ 104</u>	<u>\$ 10,137</u>	<u>\$ 173</u>	<u>\$ 86,970</u>	<u>\$ 204,904</u>
NET POSITION							
Restricted for:							
Individuals	\$ 48,320	\$ 59,200	\$ -	\$ -	\$ -	\$ -	\$ 107,520
Organizations	-	-	104	10,137	173	86,970	97,384
Total net position	<u>\$ 48,320</u>	<u>\$ 59,200</u>	<u>\$ 104</u>	<u>\$ 10,137</u>	<u>\$ 173</u>	<u>\$ 86,970</u>	<u>\$ 204,904</u>

County of Northumberland, Virginia
Combining Statement of Changes in Fiduciary Net Position
For the Year Ended June 30, 2025

	Custodial Funds							
	Special Welfare	Road Improvement Bond	350th Anniversary	Tornado Relief	Fallen Heroes	Animal Shelter		Total
ADDITIONS								
Miscellaneous:								
Collections	\$ 11,161	\$ -	\$ -	\$ -	\$ -	\$ 9,730	\$	20,891
Investment earnings:								
Interest	-	17	-	-	-	-		17
Total additions	\$ 11,161	\$ 17	\$ -	\$ -	\$ -	\$ 9,730	\$	20,908
DEDUCTIONS								
Recipient payments	\$ 11,462	\$ -	\$ -	\$ -	\$ -	\$ -	\$	11,462
Total deductions	\$ 11,462	\$ -	\$ -	\$ -	\$ -	\$ -	\$	11,462
Net increase (decrease) in fiduciary net position	\$ (301)	\$ 17	\$ -	\$ -	\$ -	\$ 9,730	\$	9,446
Net position, beginning	48,621	59,183	104	10,137	173	77,240		195,458
Net position, ending	\$ 48,320	\$ 59,200	\$ 104	\$ 10,137	\$ 173	\$ 86,970	\$	204,904

*DISCRETELY PRESENTED COMPONENT UNIT
SCHOOL BOARD*

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County of Northumberland, Virginia
Combining Balance Sheet
Discretely Presented Component Unit - School Board - Governmental Funds
June 30, 2025

	School Operating Fund	Health Insurance Recovery Fund	School Cafeteria Fund	School Activity Fund	Total Governmental Funds
ASSETS					
Cash and cash equivalents	\$ 2,000	\$ 160,267	\$ -	\$ -	\$ 162,267
Cash in custody of others	-	-	6,722	312,266	318,988
Due from other funds	-	-	212,216	-	212,216
Due from other governmental units	1,912,414	-	-	-	1,912,414
Total assets	<u>\$ 1,914,414</u>	<u>\$ 160,267</u>	<u>\$ 218,938</u>	<u>\$ 312,266</u>	<u>\$ 2,605,885</u>
LIABILITIES					
Accounts payable	\$ 467,157	\$ -	\$ 14,239	\$ -	\$ 481,396
Accrued liabilities	1,233,041	-	16,154	-	1,249,195
Due to other funds	212,216	-	-	-	212,216
Total liabilities	<u>\$ 1,912,414</u>	<u>\$ -</u>	<u>\$ 30,393</u>	<u>\$ -</u>	<u>\$ 1,942,807</u>
FUND BALANCES					
Committed:					
School Operating Fund	\$ 2,000	\$ -	\$ -	\$ -	\$ 2,000
School Cafeteria Fund	-	-	188,545	-	188,545
Assigned:					
Health Insurance Recovery Fund	-	160,267	-	-	160,267
School Activity Fund	-	-	-	312,266	312,266
Total fund balances	<u>\$ 2,000</u>	<u>\$ 160,267</u>	<u>\$ 188,545</u>	<u>\$ 312,266</u>	<u>\$ 663,078</u>
Total liabilities and fund balances	<u>\$ 1,914,414</u>	<u>\$ 160,267</u>	<u>\$ 218,938</u>	<u>\$ 312,266</u>	<u>\$ 2,605,885</u>

Amounts reported for governmental activities in the statement of net position (Exhibit 1) are different because:

Total fund balances per above \$ 663,078

Capital assets used in governmental activities are not financial resources and, therefore,
are not reported in the funds. The following is a summary of items supporting this adjustment:

Capital assets, cost	\$ 21,266,433	
Accumulated depreciation	<u>(8,738,328)</u>	12,528,105

Deferred outflows of resources are not available to pay for current-period expenditures and,
therefore, are not reported in the funds.

Pension related items	\$ 3,821,865	
OPEB related items	<u>378,856</u>	4,200,721

Other long-term assets are not available to pay for current-period expenditures and,
therefore, are deferred in the funds.

Net OPEB asset		\$ 5,265
----------------	--	----------

Long-term liabilities, including compensated absences, are not due and payable in the current
period and, therefore, are not reported in the funds.

Compensated absences	\$ (2,222,172)	
Lease liabilities	(319,710)	
Net pension liability	(10,103,967)	
Net OPEB liabilities	<u>(1,657,278)</u>	(14,303,127)

Deferred inflows of resources are not due and payable in the current period and, therefore,
are not reported in the funds.

Pension related items	\$ (1,753,151)	
OPEB related items	<u>(256,056)</u>	(2,009,207)

Net position of governmental activities		<u>\$ 1,084,835</u>
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County of Northumberland, Virginia
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds - Discretely Presented Component Unit - School Board
For the Year Ended June 30, 2025

	School Operating Fund	Health Insurance Recovery Fund	School Cafeteria Fund	School Activity Fund	Total Governmental Funds
REVENUES					
Revenue from the use of money and property	\$ -	\$ -	\$ 10	\$ -	\$ 10
Charges for services	-	-	18,118	-	18,118
Miscellaneous	194,235	-	-	307,981	502,216
Recovered costs	32,391	-	-	-	32,391
Intergovernmental:					
Local government	15,053,034	-	-	-	15,053,034
Commonwealth	5,753,500	-	17,762	-	5,771,262
Federal	1,322,200	-	764,201	-	2,086,401
Total revenues	<u>\$ 22,355,360</u>	<u>\$ -</u>	<u>\$ 800,091</u>	<u>\$ 307,981</u>	<u>\$ 23,463,432</u>
EXPENDITURES					
Current:					
Education	\$ 22,483,701	\$ -	\$ 904,641	\$ 286,569	\$ 23,674,911
Debt service:					
Principal retirement	324,263	-	-	-	324,263
Interest and other fiscal charges	10,075	-	-	-	10,075
Total expenditures	<u>\$ 22,818,039</u>	<u>\$ -</u>	<u>\$ 904,641</u>	<u>\$ 286,569</u>	<u>\$ 24,009,249</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (462,679)</u>	<u>\$ -</u>	<u>\$ (104,550)</u>	<u>\$ 21,412</u>	<u>\$ (545,817)</u>
Net change in fund balances	\$ (83,450)	\$ -	\$ (104,550)	\$ 21,412	\$ (166,588)
Fund balances - beginning	85,450	160,267	293,095	290,854	829,666
Fund balances - ending	<u>\$ 2,000</u>	<u>\$ 160,267</u>	<u>\$ 188,545</u>	<u>\$ 312,266</u>	<u>\$ 663,078</u>
Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because:					
Net change in fund balances - total governmental funds - per above					\$ (166,588)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period. The following is a summary of items supporting this adjustment:					
Capital outlay				\$ 1,324,428	
Depreciation expense				(728,818)	
Transfer of joint tenancy assets to Component Unit from Primary Government				<u>(916,017)</u>	(320,407)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, disposals and donations) is to decrease net position.					(245,157)
The issuance of long-term obligations (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term obligations consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. The following is a summary of items supporting this adjustment:					
Principal retired on lease liabilities				\$ 324,263	
Proceeds from issuance of lease				<u>(379,229)</u>	(54,966)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds:					
Decrease (increase) in compensated absences				\$ 14,703	
Change in pension related items				621,184	
Change in OPEB related items				<u>137,922</u>	773,809
Change in net position of governmental activities					<u>\$ (13,309)</u>

County of Northumberland, Virginia
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Discretely Presented Component Unit - School Board
For the Year Ended June 30, 2025

	School Operating Fund			
	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Revenue from the use of money and property	\$ 6,000	\$ 6,000	\$ -	\$ (6,000)
Miscellaneous	27,050	27,050	194,235	167,185
Recovered costs	47,000	47,000	32,391	(14,609)
Intergovernmental:				
Local government	14,855,244	14,855,244	15,053,034	197,790
Commonwealth	6,593,770	6,593,770	5,753,500	(840,270)
Federal	-	-	1,322,200	1,322,200
Total revenues	\$ 21,529,064	\$ 21,529,064	\$ 22,355,360	\$ 826,296
EXPENDITURES				
Current:				
Education	\$ 21,490,400	\$ 21,490,400	\$ 22,483,701	\$ (993,301)
Capital projects	30,000	30,000	-	30,000
Debt service:				
Principal retirement	8,664	8,664	324,263	(315,599)
Interest and other fiscal charges	-	-	10,075	(10,075)
Total expenditures	\$ 21,529,064	\$ 21,529,064	\$ 22,818,039	\$ (1,288,975)
Excess (deficiency) of revenues over (under) expenditures	\$ -	\$ -	\$ (462,679)	\$ (462,679)
OTHER FINANCING SOURCES (USES)				
Issuance of lease	\$ -	\$ -	\$ 379,229	\$ 379,229
Total other financing sources (uses)	\$ -	\$ -	\$ 379,229	\$ 379,229
Net change in fund balances	\$ -	\$ -	\$ (83,450)	\$ (83,450)
Fund balances - beginning	-	-	85,450	85,450
Fund balances - ending	\$ -	\$ -	\$ 2,000	\$ 2,000

County of Northumberland, Virginia
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual
Special Revenue Fund - Discretely Presented Component Unit - School Board
For the Year Ended June 30, 2025

	School Cafeteria Fund			
	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
REVENUES				
Revenue from the use of money and property	\$ 160	\$ 160	\$ 10	\$ (150)
Charges for services	16,500	16,500	18,118	1,618
Miscellaneous	11,453	11,453	-	(11,453)
Intergovernmental:				
Commonwealth	13,275	13,275	17,762	4,487
Federal	683,134	749,101	764,201	15,100
Total revenues	<u>\$ 724,522</u>	<u>\$ 790,489</u>	<u>\$ 800,091</u>	<u>\$ 9,602</u>
EXPENDITURES				
Current:				
Education	\$ 724,522	\$ 790,489	\$ 904,641	\$ (114,152)
Total expenditures	<u>\$ 724,522</u>	<u>\$ 790,489</u>	<u>\$ 904,641</u>	<u>\$ (114,152)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (104,550)</u>	<u>\$ (104,550)</u>
Net change in fund balances	\$ -	\$ -	\$ (104,550)	\$ (104,550)
Fund balances - beginning	-	-	293,095	293,095
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 188,545</u>	<u>\$ 188,545</u>

SUPPORTING SCHEDULES

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County of Northumberland, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

Schedule 1
Page 1 of 6

<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
General Fund:				
Revenue from local sources:				
General property taxes:				
Real property taxes	\$ 18,661,104	\$ 18,661,104	\$ 18,806,029	\$ 144,925
Real and personal public service corporation taxes	332,371	332,371	378,385	46,014
Personal property taxes	4,384,800	4,384,800	3,880,770	(504,030)
Custom house boat taxes	522,000	522,000	619,071	97,071
Mobile home taxes	30,500	30,500	31,630	1,130
Machinery and tools taxes	234,000	234,000	193,309	(40,691)
Merchant's capital taxes	50,000	50,000	60,717	10,717
Penalties	173,075	173,075	239,082	66,007
Interest	100,000	100,000	113,242	13,242
Total general property taxes	\$ 24,487,850	\$ 24,487,850	\$ 24,322,235	\$ (165,615)
Other local taxes:				
Local sales and use taxes	\$ 1,301,231	\$ 1,301,231	\$ 1,413,572	\$ 112,341
Consumers' utility taxes	340,000	340,000	359,929	19,929
Consumption tax	46,000	46,000	58,314	12,314
Cigarette tax	157,000	157,000	151,352	(5,648)
Short-term rentals	25,000	25,000	94,822	69,822
E-911 tax	40,000	40,000	-	(40,000)
Motor vehicle licenses	380,000	380,000	411,904	31,904
Bank stock taxes	365,965	365,965	328,313	(37,652)
Taxes on recordation and wills	250,000	250,000	248,614	(1,386)
Total other local taxes	\$ 2,905,196	\$ 2,905,196	\$ 3,066,820	\$ 161,624
Permits, privilege fees, and regulatory licenses:				
Animal licenses	\$ 15,000	\$ 15,000	\$ 6,954	\$ (8,046)
Land use application fees	2,000	2,000	1,600	(400)
Transfer fees	1,000	1,000	1,057	57
Short-term rentals	-	-	7,339	7,339
Permits and other licenses	130,300	130,300	214,319	84,019
Total permits, privilege fees, and regulatory licenses	\$ 148,300	\$ 148,300	\$ 231,269	\$ 82,969
Fines and forfeitures:				
Court fines and forfeitures	\$ 15,000	\$ 15,000	\$ 26,500	\$ 11,500
Revenue from use of money and property:				
Revenue from use of money	\$ 425,000	\$ 425,000	\$ 502,430	\$ 77,430
Revenue from use of property	150,000	150,000	90,862	(59,138)
Total revenue from use of money and property	\$ 575,000	\$ 575,000	\$ 593,292	\$ 18,292
Charges for services:				
Sheriff's fees	\$ 539	\$ 539	\$ 1,078	\$ 539
Court costs	1,000	1,000	576	(424)
Courthouses maintenance fees	2,000	2,000	1,261	(739)
Charges for Commonwealth's Attorney	500	500	670	170
Courthouse security	8,000	8,000	-	(8,000)
Charges for EMS	280,000	280,000	467,644	187,644
Other charges	1,800	1,800	4,301	2,501
Total charges for services	\$ 293,839	\$ 293,839	\$ 475,530	\$ 181,691

County of Northumberland, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

Schedule 1
Page 2 of 6

<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
General Fund: (Continued)				
Revenue from local sources: (Continued)				
Miscellaneous:				
Miscellaneous	\$ 315,050	\$ 315,050	\$ 252,835	\$ (62,215)
Recovered costs:				
Judge reimbursement	\$ 70,908	\$ 70,908	\$ 74,530	\$ 3,622
DMV License Agent fee	30,000	30,000	28,947	(1,053)
School resource officer	25,000	25,000	25,000	-
Multi-Jurisdictional Task Force	4,800	4,800	4,800	-
Total recovered costs	\$ 130,708	\$ 130,708	\$ 133,277	\$ 2,569
Total revenue from local sources	\$ 28,870,943	\$ 28,870,943	\$ 29,101,758	\$ 230,815
Intergovernmental:				
Revenue from the Commonwealth:				
Noncategorical aid:				
Communications tax	\$ 300,000	\$ 300,000	\$ 248,128	\$ (51,872)
Motor vehicle carriers' tax	-	-	1,141	1,141
Mobile home titling tax	25,000	25,000	27,259	2,259
Recordation and grantors tax	75,000	75,000	87,241	12,241
Personal property tax relief funds	930,000	930,000	951,494	21,494
Total noncategorical aid	\$ 1,330,000	\$ 1,330,000	\$ 1,315,263	\$ (14,737)
Categorical aid:				
Shared expenses:				
Commonwealth's attorney	\$ 315,032	\$ 315,032	\$ 314,978	\$ (54)
Sheriff	1,058,445	1,058,445	1,046,405	(12,040)
Commissioner of revenue	148,321	148,321	148,290	(31)
Treasurer	174,803	174,803	173,461	(1,342)
Medical examiner	-	-	(100)	(100)
Registrar/electoral board	70,000	70,000	72,779	2,779
Clerk of the Circuit Court	332,558	332,558	338,382	5,824
Total shared expenses	\$ 2,099,159	\$ 2,099,159	\$ 2,094,195	\$ (4,964)
Other categorical aid:				
Public assistance and welfare administration	\$ 500,451	\$ 500,451	\$ 385,704	\$ (114,747)
Animal friendly plates	-	-	163	163
Victim witness program	40,000	40,000	12,632	(27,368)
EMS - Four for life	12,000	12,000	16,629	4,629
Children's services act	-	-	279,070	279,070
Fire programs fund	50,000	50,000	60,300	10,300
Litter	-	-	15,115	15,115
Forestry	-	-	12,500	12,500
Opioid settlement	-	-	25,056	25,056
E911 wireless grant	-	-	82,026	82,026
State Sheriff FBI	6,000	6,000	1,859	(4,141)
Emergency services grant	-	-	9,533	9,533
Total other categorical aid	\$ 608,451	\$ 608,451	\$ 900,587	\$ 292,136
Total categorical aid	\$ 2,707,610	\$ 2,707,610	\$ 2,994,782	\$ 287,172
Total revenue from the Commonwealth	\$ 4,037,610	\$ 4,037,610	\$ 4,310,045	\$ 272,435

County of Northumberland, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

Schedule 1
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<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
General Fund: (Continued)				
Intergovernmental: (Continued)				
Revenue from the federal government:				
Categorical aid:				
Public assistance and welfare administration	\$ 894,837	\$ 894,837	\$ 1,058,968	\$ 164,131
American Rescue Plan Act	-	-	74,080	74,080
Community development block grant	-	-	15,000	15,000
Emergency management	-	-	7,500	7,500
Victim witness program	-	-	26,078	26,078
Total categorical aid	\$ 894,837	\$ 894,837	\$ 1,181,626	\$ 286,789
Total revenue from the federal government	\$ 894,837	\$ 894,837	\$ 1,181,626	\$ 286,789
Total General Fund	\$ 33,803,390	\$ 33,803,390	\$ 34,593,429	\$ 790,039
Special Revenue Funds:				
Forfeited Assets Fund:				
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
Forfeited assets	\$ -	\$ -	\$ 748	\$ 748
Total categorical aid	\$ -	\$ -	\$ 748	\$ 748
Total revenue from the Commonwealth	\$ -	\$ -	\$ 748	\$ 748
Total Forfeited Assets Fund	\$ -	\$ -	\$ 748	\$ 748
Law Library Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from the use of money	\$ -	\$ -	\$ 1	\$ 1
Total revenue from use of money and property	\$ -	\$ -	\$ 1	\$ 1
Total Law Library Fund	\$ -	\$ -	\$ 1	\$ 1

County of Northumberland, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

Schedule 1
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<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
Special Revenue Funds: (Continued)				
Economic Development Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from the use of money	\$ -	\$ -	\$ 14	\$ 14
Total Economic Development Fund	\$ -	\$ -	\$ 14	\$ 14
Courthouse Security Fund:				
Revenue from local sources:				
Charges for services:				
Courthouse security fees	\$ -	\$ -	\$ 8,275	\$ 8,275
Total Courthouse Security Fund	\$ -	\$ -	\$ 8,275	\$ 8,275
Sheriff's Fund:				
Revenue from local sources:				
Miscellaneous:				
Contributions	\$ -	\$ -	\$ 8,082	\$ 8,082
Total Sheriff's Fund	\$ -	\$ -	\$ 8,082	\$ 8,082
Capital Projects Fund:				
County Capital Projects Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from the use of money	\$ -	\$ -	\$ 121,560	\$ 121,560
Total County Capital Projects Fund	\$ -	\$ -	\$ 121,560	\$ 121,560
Total Primary Government	\$ 33,803,390	\$ 33,803,390	\$ 34,732,109	\$ 928,719
Discretely Presented Component Unit - School Board:				
School Operating Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from the use of property	\$ 6,000	\$ 6,000	\$ -	\$ (6,000)
Total revenue from use of money and property	\$ 6,000	\$ 6,000	\$ -	\$ (6,000)
Miscellaneous:				
Miscellaneous	\$ 27,050	\$ 27,050	\$ 194,235	\$ 167,185
Recovered costs:				
Medicaid reimbursements	\$ 21,000	\$ 21,000	\$ 29,514	\$ 8,514
Other recovered costs	26,000	26,000	2,877	(23,123)
Total recovered costs	\$ 47,000	\$ 47,000	\$ 32,391	\$ (14,609)
Total revenue from local sources	\$ 80,050	\$ 80,050	\$ 226,626	\$ 146,576
Intergovernmental:				
Revenues from local governments:				
Contribution from County of Northumberland, Virginia	\$ 14,855,244	\$ 14,855,244	\$ 15,053,034	\$ 197,790

County of Northumberland, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

Schedule 1
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<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
Discretely Presented Component Unit - School Board: (Continued)				
School Operating Fund: (Continued)				
Intergovernmental: (Continued)				
Revenue from the Commonwealth:				
Categorical aid:				
Share of state sales tax	\$ 1,537,620	\$ 1,537,620	\$ 1,586,943	\$ 49,323
Basic school aid	5,056,150	5,056,150	1,871,367	(3,184,783)
At risk 4 year olds - preschool	-	-	62,798	62,798
At risk payments	-	-	599,975	599,975
Bonus	-	-	127,727	127,727
Clinical faculty	-	-	1,673	1,673
Compensation supplement	-	-	71,265	71,265
Early childhood	-	-	146,530	146,530
Early reading intervention	-	-	9,910	9,910
English as a second language	-	-	28,306	28,306
GED funding	-	-	8,027	8,027
Gifted and talented	-	-	15,971	15,971
Homebound	-	-	1,605	1,605
Lottery	-	-	200,000	200,000
Miscellaneous	-	-	882	882
National board certification bonus	-	-	5,000	5,000
Payment in lieu of tax	-	-	244,944	244,944
Positive behavior intervention	-	-	30,000	30,000
Primary class size reduction	-	-	92,736	92,736
Project Graduation	-	-	3,235	3,235
Remedial summer education	-	-	27,961	27,961
School fringes	-	-	306,488	306,488
Special education	-	-	186,833	186,833
Standards of learning algebra readiness	-	-	9,155	9,155
Textbook payment	-	-	40,596	40,596
Vocational education	-	-	71,235	71,235
Vision screening	-	-	2,338	2,338
Total categorical aid	\$ 6,593,770	\$ 6,593,770	\$ 5,753,500	\$ (840,270)
Total revenue from the Commonwealth	\$ 6,593,770	\$ 6,593,770	\$ 5,753,500	\$ (840,270)
Revenue from the federal government:				
Categorical aid:				
Title I	\$ -	\$ -	\$ 469,677	\$ 469,677
Vocational education	-	-	7,677	7,677
Title IV	-	-	58,808	58,808
Title VIB Special Ed	-	-	320,214	320,214
Preschool	-	-	7,823	7,823
COVID-19 - ARPA pandemic bonus	-	-	139,006	139,006
Title II Part A	-	-	56,021	56,021
JROTC grant	-	-	39,518	39,518
ESSER	-	-	186,189	186,189
Title VI - rural education	-	-	37,267	37,267
Total categorical aid	\$ -	\$ -	\$ 1,322,200	\$ 1,322,200
Total revenue from the federal government	\$ -	\$ -	\$ 1,322,200	\$ 1,322,200
Total School Operating Fund	\$ 21,529,064	\$ 21,529,064	\$ 22,355,360	\$ 826,296

County of Northumberland, Virginia
Schedule of Revenues - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

Schedule 1
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<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
Discretely Presented Component Unit - School Board: (Continued)				
School Cafeteria Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from the use of money	\$ 160	\$ 160	\$ 10	\$ (150)
Total revenue from use of money and property	\$ 160	\$ 160	\$ 10	\$ (150)
Charges for services:				
Cafeteria sales	\$ 16,500	\$ 16,500	\$ 18,118	\$ 1,618
Miscellaneous:				
Miscellaneous	\$ 11,453	\$ 11,453	\$ -	\$ (11,453)
Total revenue from local sources	\$ 28,113	\$ 28,113	\$ 18,128	\$ (9,985)
Revenue from the Commonwealth:				
Categorical aid:				
School food program	\$ 13,275	\$ 13,275	\$ 17,762	\$ 4,487
Revenue from the federal government:				
Categorical aid:				
Commodities	\$ -	\$ 65,967	\$ 65,967	\$ -
School nutrition program	683,134	683,134	698,234	15,100
Total categorical aid	\$ 683,134	\$ 749,101	\$ 764,201	\$ 15,100
Total revenue from the federal government	\$ 683,134	\$ 749,101	\$ 764,201	\$ 15,100
Total School Cafeteria Fund	\$ 724,522	\$ 790,489	\$ 800,091	\$ 9,602
School Activity Fund:				
Revenue from local sources:				
Miscellaneous:				
Other miscellaneous	\$ -	\$ -	\$ 307,981	\$ 307,981
Total miscellaneous	\$ -	\$ -	\$ 307,981	\$ 307,981
Total School Activity Fund	\$ -	\$ -	\$ 307,981	\$ 307,981
Total Discretely Presented Component Unit - School Board	\$ 22,253,586	\$ 22,319,553	\$ 23,463,432	\$ 1,143,879

County of Northumberland, Virginia
Schedule of Expenditures - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

<u>Fund, Function, Activity and Element</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
General Fund:				
General government administration:				
Legislative:				
Board of supervisors	\$ 458,586	\$ 458,586	\$ 802,392	\$ (343,806)
General and financial administration:				
County administrator	\$ 538,200	\$ 538,200	\$ 514,423	\$ 23,777
Information Technology	571,280	571,280	500,718	70,562
Legal services	72,000	72,000	72,000	-
Commissioner of revenue	451,739	451,739	438,397	13,342
Legislative audit	98,461	98,461	128,065	(29,604)
Treasurer	504,461	504,461	632,837	(128,376)
Reassessment	450,000	450,000	-	450,000
Total general and financial administration	\$ 2,686,141	\$ 2,686,141	\$ 2,286,440	\$ 399,701
Board of elections:				
Electoral board and officials	\$ 152,124	\$ 152,124	\$ 125,759	\$ 26,365
Registrar	169,911	169,911	163,573	6,338
Total board of elections	\$ 322,035	\$ 322,035	\$ 289,332	\$ 32,703
Total general government administration	\$ 3,466,762	\$ 3,466,762	\$ 3,378,164	\$ 88,598
Judicial administration:				
Courts:				
Circuit court	\$ 111,795	\$ 111,795	\$ 111,938	\$ (143)
General district court	5,520	5,520	2,350	3,170
Victim witness protection program	69,854	69,854	68,467	1,387
Juvenile and domestic relations district court	101,002	101,002	95,041	5,961
Clerk of the circuit court	480,733	480,733	465,921	14,812
Total courts	\$ 768,904	\$ 768,904	\$ 743,717	\$ 25,187
Commonwealth's attorney:				
Commonwealth's attorney	\$ 447,970	\$ 447,970	\$ 443,571	\$ 4,399
Total judicial administration	\$ 1,216,874	\$ 1,216,874	\$ 1,187,288	\$ 29,586
Public safety:				
Law enforcement and traffic control:				
Sheriff	\$ 3,366,297	\$ 3,366,297	\$ 3,456,649	\$ (90,352)
Fire and rescue services:				
Fire department	\$ 740,161	\$ 740,161	\$ 749,077	\$ (8,916)
Ambulance and rescue services	2,360,683	2,360,683	2,379,409	(18,726)
Total fire and rescue services	\$ 3,100,844	\$ 3,100,844	\$ 3,128,486	\$ (27,642)
Inspections:				
Building	\$ 273,063	\$ 273,063	\$ 248,064	\$ 24,999

County of Northumberland, Virginia
Schedule of Expenditures - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

<u>Fund, Function, Activity and Element</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
General Fund: (Continued)				
Public safety: (Continued)				
Other protection:				
Animal control	\$ 441,433	\$ 441,433	\$ 439,518	\$ 1,915
Emergency services	322,587	322,587	458,900	(136,313)
American rescue plan act	-	-	73,830	(73,830)
Opioid abatement settlement	-	-	16,222	(16,222)
Medical examiner	350	350	-	350
Total other protection	\$ 764,370	\$ 764,370	\$ 988,470	\$ (224,100)
Total public safety	\$ 7,504,574	\$ 7,504,574	\$ 7,821,669	\$ (317,095)
Public works:				
Maintenance of highways, streets, bridges and sidewalks:				
Streetlights	\$ 25,500	\$ 25,500	\$ 23,945	\$ 1,555
Sanitation and waste removal:				
Refuse disposal	\$ 20,000	\$ 20,000	\$ 12,538	\$ 7,462
Refuse collection	2,297,061	2,297,061	1,809,735	487,326
Total sanitation and waste removal	\$ 2,317,061	\$ 2,317,061	\$ 1,822,273	\$ 494,788
Maintenance of general buildings and grounds:				
General properties	\$ 545,506	\$ 545,506	\$ 562,489	\$ (16,983)
Total public works	\$ 2,888,067	\$ 2,888,067	\$ 2,408,707	\$ 479,360
Health and welfare:				
Health:				
Supplement of local health department	\$ 243,970	\$ 243,970	\$ 243,970	\$ -
Total health	\$ 243,970	\$ 243,970	\$ 243,970	\$ -
Mental health:				
Community services board	\$ 71,675	\$ 71,675	\$ 71,675	\$ -
Welfare:				
Public assistance and welfare administration	\$ 2,762,202	\$ 2,762,202	\$ 2,315,156	\$ 447,046
Children's services act	-	-	655,356	(655,356)
Tax relief for the elderly	-	-	146,992	(146,992)
Total welfare	\$ 2,762,202	\$ 2,762,202	\$ 3,117,504	\$ (355,302)
Total health and welfare	\$ 3,077,847	\$ 3,077,847	\$ 3,433,149	\$ (355,302)
Education:				
Other instructional costs:				
Contributions to Community College	\$ 9,565	\$ 9,565	\$ 9,565	\$ -
Contribution to County School Board	14,855,244	14,855,244	15,053,034	(197,790)
Total education	\$ 14,864,809	\$ 14,864,809	\$ 15,062,599	\$ (197,790)
Parks, recreation, and cultural:				
Parks and recreation:				
Supervision of parks and recreation	\$ 55,000	\$ 55,000	\$ 55,000	\$ -

County of Northumberland, Virginia
Schedule of Expenditures - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

<u>Fund, Function, Activity and Element</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
General Fund: (Continued)				
Parks, recreation, and cultural: (Continued)				
Library:				
Contribution to county library	\$ 265,515	\$ 265,515	\$ 265,515	\$ -
Total parks, recreation, and cultural	\$ 320,515	\$ 320,515	\$ 320,515	\$ -
Community development:				
Planning and community development:				
Planning and zoning	\$ 313,306	\$ 313,306	\$ 295,067	\$ 18,239
Economic development	41,468	41,468	36,664	4,804
Planning district commission	9,500	9,500	9,500	-
Housing assistance and other	-	-	50,000	(50,000)
Total planning and community development	\$ 364,274	\$ 364,274	\$ 391,231	\$ (26,957)
Environmental management:				
Contribution to soil and water conservation district	\$ 15,000	\$ 15,000	\$ 15,000	\$ -
Wetlands	21,542	21,542	9,805	11,737
Forestry	5,549	5,549	5,549	-
Total environmental management	\$ 42,091	\$ 42,091	\$ 30,354	\$ 11,737
Cooperative extension program:				
Extension office	\$ 75,749	\$ 75,749	\$ 62,915	\$ 12,834
Total community development	\$ 482,114	\$ 482,114	\$ 484,500	\$ (2,386)
Capital projects:				
American rescue plan act	\$ -	\$ -	\$ -	\$ -
Callao revitalization	-	-	-	-
Capital projects	2,738,045	2,738,045	208,777	2,529,268
Radio system	-	-	-	-
Fleeton/Callao Sewer project	-	-	-	-
School projects	-	-	-	-
Vehicles	-	-	542,735	(542,735)
Total capital projects	\$ 2,738,045	\$ 2,738,045	\$ 751,512	\$ 1,986,533
Debt service:				
Principal retirement	\$ -	\$ -	\$ 411,517	\$ (411,517)
Interest and other fiscal charges	-	-	463,510	(463,510)
Total debt service	\$ -	\$ -	\$ 875,027	\$ (875,027)
Total General Fund	\$ 36,559,607	\$ 36,559,607	\$ 35,723,130	\$ 836,477

County of Northumberland, Virginia
Schedule of Expenditures - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

<u>Fund, Function, Activity and Element</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
Special Revenue Funds:				
Forfeited Assets Fund:				
Public safety:				
Sheriff:				
Forfeited assets fund	\$ -	\$ -	\$ 779	\$ (779)
Total public safety	\$ -	\$ -	\$ 779	\$ (779)
Total Forfeited Assets Fund	\$ -	\$ -	\$ 779	\$ (779)
Sheriff's Fund				
Public safety:				
Sheriff:				
Other protection	\$ -	\$ -	\$ 3,126	\$ (3,126)
Total public safety	\$ -	\$ -	\$ 3,126	\$ (3,126)
Total Sheriff's Fund	\$ -	\$ -	\$ 3,126	\$ (3,126)
Capital Projects Fund:				
County Capital Projects Fund:				
Capital projects:				
Radio system	\$ -	\$ -	\$ 2,748,743	\$ (2,748,743)
Total capital projects	\$ -	\$ -	\$ 2,748,743	\$ (2,748,743)
Total County Capital Projects Fund	\$ -	\$ -	\$ 2,748,743	\$ (2,748,743)
Total Primary Government	\$ 36,559,607	\$ 36,559,607	\$ 38,475,778	\$ (1,916,171)

County of Northumberland, Virginia
Schedule of Expenditures - Budget and Actual
Governmental Funds
For the Year Ended June 30, 2025

<u>Fund, Function, Activity and Element</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
Discretely Presented Component Unit - School Board:				
School Operating Fund:				
Education:				
Administration, health, and attendance	\$ 1,432,713	\$ 1,432,713	\$ 1,412,943	\$ 19,770
Instruction costs	15,429,510	15,429,510	16,035,310	(605,800)
Pupil transportation	1,558,595	1,558,595	1,546,572	12,023
Operation and maintenance of school plant	2,140,512	2,140,512	2,651,777	(511,265)
Technology	929,070	929,070	837,099	91,971
Total education	\$ 21,490,400	\$ 21,490,400	\$ 22,483,701	\$ (993,301)
Capital projects:				
Capital Outlay	\$ 30,000	\$ 30,000	\$ -	\$ 30,000
Debt service:				
Principal retirement	\$ 8,664	\$ 8,664	\$ 324,263	\$ (315,599)
Interest and other fiscal charges	-	-	10,075	(10,075)
Total debt service	\$ 8,664	\$ 8,664	\$ 334,338	\$ (325,674)
Total School Operating Fund	\$ 21,529,064	\$ 21,529,064	\$ 22,818,039	\$ (1,288,975)
School Cafeteria Fund:				
Education:				
School food services:				
School food	\$ 724,522	\$ 790,489	\$ 904,641	\$ (114,152)
Total School Cafeteria Fund	\$ 724,522	\$ 790,489	\$ 904,641	\$ (114,152)
School Activity Fund:				
Education:				
Elementary and secondary schools	\$ -	\$ -	\$ 286,569	\$ (286,569)
Total education	\$ -	\$ -	\$ 286,569	\$ (286,569)
Total School Activity Fund	\$ -	\$ -	\$ 286,569	\$ (286,569)
Total Discretely Presented Component Unit - School Board	\$ 22,253,586	\$ 22,319,553	\$ 24,009,249	\$ (1,689,696)

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OTHER STATISTICAL INFORMATION

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Table 1

County of Northumberland, Virginia
Government-Wide Expenses by Function
Last Ten Fiscal Years

Fiscal Year	General			Parks, Recreation, and Cultural				Interest		Sanitary		Total
	Government Administration	Judicial Administration	Public Safety	Public Works	Health and Welfare	Education	Community Development	on Long-Term Debt	District	District		
2015-16	\$ 1,565,248	\$ 787,486	\$ 4,167,123	\$ 1,373,510	\$ 2,381,542	\$ 14,239,193	\$ 193,173	\$ 359,072	\$ 1,542,994	\$ 1,065,484	\$ 27,674,825	
2016-17	1,553,729	963,843	4,306,715	1,480,539	2,373,831	11,771,380	191,995	368,178	1,101,641	1,096,077	25,207,928	
2017-18	1,573,195	914,671	4,275,981	1,478,033	2,393,486	12,723,019	232,225	334,174	944,956	1,001,468	25,871,208	
2018-19	2,044,349	893,461	4,590,304	1,636,075	2,429,433	12,744,896	322,613	360,106	894,562	1,115,713	27,031,512	
2019-20	1,896,227	1,003,459	5,716,966	1,586,507	2,291,488	13,537,202	208,401	596,669	841,642	1,201,052	28,879,613	
2020-21	1,764,986	1,083,957	7,240,720	1,732,578	2,450,796	13,385,222	217,267	623,857	786,973	1,168,545	30,454,901	
2021-22	2,150,495	995,719	6,571,946	1,702,580	2,604,910	14,697,381	233,109	549,548	728,952	1,051,946	31,286,586	
2022-23	2,548,383	889,167	6,202,967	1,923,636	2,885,201	14,105,114	248,307	382,536	695,564	1,162,872	31,043,747	
2023-24	2,860,840	1,098,781	7,504,715	2,214,829	2,960,314	17,724,660	286,490	457,891	892,465	1,468,839	37,469,824	
2024-25	3,837,261	1,084,296	7,711,708	2,421,177	3,416,873	15,062,599	320,515	487,178	640,714	1,382,142	36,364,463	

Table 2

County of Northumberland, Virginia
Government-Wide Revenues
Last Ten Fiscal Years

Fiscal Year	PROGRAM REVENUES				GENERAL REVENUES					
	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		General Property Taxes	Other Local Taxes	Unrestricted Investment Earnings	Miscellaneous	Grants and Contributions Not Restricted to Specific Programs	Total
2015-16	\$ 520,600	\$ 3,107,559	\$ -	-	\$ 17,109,646	\$ 1,812,625	\$ 135,194	\$ 176,920	\$ 1,431,224	\$ 24,293,768
2016-17	719,838	3,140,722	-	-	18,905,618	1,860,367	144,597	186,909	1,454,303	26,412,354
2017-18	1,044,413	3,270,979	-	-	19,516,880	1,905,317	165,219	157,041	1,457,415	27,517,264
2018-19	1,110,329	3,017,728	-	-	20,039,580	1,949,417	287,546	160,385	1,377,543	27,942,528
2019-20	1,193,566	3,255,933	-	-	21,096,700	2,192,579	252,562	270,257	1,419,505	29,681,102
2020-21	1,117,045	3,494,294	-	-	20,583,436	2,640,587	151,875	322,924	2,791,412	31,101,573
2021-22	1,370,036	4,601,335	925,862	-	21,541,089	2,680,791	131,746	361,298	1,383,522	32,995,679
2022-23	1,258,195	4,190,627	2,948,327	-	22,117,003	2,746,129	496,895	217,964	2,526,585	36,501,725
2023-24	1,351,777	5,581,150	1,196,550	-	22,311,408	2,904,318	822,953	319,150	1,301,249	35,788,555
2024-25	1,538,051	4,175,323	239,007	-	24,441,436	3,066,820	624,005	276,136	1,315,263	35,676,041

Table 3

County of Northumberland, Virginia
General Governmental Expenditures by Function (1)
Last Ten Fiscal Years

Fiscal Year	General Government			Public Safety	Public Works	Health and Welfare	Parks, Recreation, and Cultural		Community Development	Debt Service	Total
	Administration	Judicial Administration	Government				Education (2)	and			
2015-16	\$ 1,700,773	\$ 742,368	\$	4,565,904	\$ 1,379,597	\$ 2,396,073	\$ 16,923,056	\$ 193,263	\$ 355,043	\$ 2,332,679	\$ 30,588,756
2016-17	1,540,938	841,441		4,172,472	1,487,091	2,459,477	16,649,355	193,263	367,975	1,727,528	29,439,540
2017-18	1,590,404	860,773		4,683,605	1,491,756	2,458,919	17,941,925	193,263	337,495	2,028,615	31,586,755
2018-19	2,081,399	889,196		5,170,072	1,631,454	2,463,341	18,414,288	322,263	337,889	2,029,378	33,339,280
2019-20	1,887,601	909,539		5,171,684	1,586,060	2,239,945	18,578,335	207,600	345,312	2,027,615	32,953,691
2020-21	1,991,464	948,861		6,871,684	1,710,828	2,389,748	19,086,695	217,267	370,686	2,029,219	35,616,452
2021-22	2,195,202	999,441		6,967,141	1,666,600	2,651,090	19,476,839	233,109	355,613	2,095,020	36,640,055
2022-23	2,372,448	1,056,691		6,028,769	1,904,213	2,947,703	23,856,389	248,307	394,486	2,118,501	40,927,507
2023-24	2,715,190	1,183,943		6,792,945	2,176,185	2,983,991	25,758,975	310,490	464,135	3,888,019	46,273,873
2024-25	3,378,164	1,187,288		7,825,574	2,408,707	3,433,149	23,684,476	320,515	484,500	875,027	43,597,400

(1) Includes General and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit.

Table 4

County of Northumberland, Virginia
General Governmental Revenues by Source (1)
Last Ten Fiscal Years

Fiscal Year	General Property Taxes	Other Local Taxes	Permits, Privilege Fees, Regulatory Licenses	Fines and Forfeitures	Revenue from the Use of Money and Property	Charges for Services	Miscellaneous	Recovered Costs	Inter-governmental (2)	Total
2015-16	\$ 17,175,133	\$ 1,812,625	\$ 102,714	\$ 20,871	\$ 142,032	\$ 187,144	\$ 312,655	\$ 393,090	\$ 9,939,582	\$ 30,085,846
2016-17	18,802,915	1,860,367	105,581	33,817	147,492	298,605	138,069	239,059	10,132,755	31,758,660
2017-18	19,536,736	1,905,317	128,861	35,607	167,873	482,714	131,516	814,557	10,413,030	33,616,211
2018-19	19,880,326	1,949,417	111,896	26,933	293,025	448,286	188,310	486,798	10,716,583	34,101,574
2019-20	20,918,767	2,192,579	106,133	19,406	253,219	392,068	269,186	284,408	10,798,501	35,234,267
2020-21	20,572,189	2,640,587	145,171	34,377	152,019	232,083	393,881	317,735	13,817,971	38,306,013
2021-22	21,490,025	2,680,791	134,507	16,983	216,873	334,805	672,638	129,090	14,487,942	40,163,654
2022-23	22,239,878	2,746,129	139,223	18,409	581,988	325,934	783,794	196,044	18,336,507	45,367,906
2023-24	22,273,607	2,904,318	227,282	20,284	913,861	318,971	776,299	221,727	17,051,908	44,708,257
2024-25	24,322,235	3,066,820	231,269	26,500	714,877	501,923	763,133	165,668	13,350,082	43,142,507

(1) Includes General and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit.

Table 5

County of Northumberland, Virginia
Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year	Total Tax Levy (1)	Current Tax Collections (1)	Percent of Levy Collected	Delinquent Tax Collections (1)	Total Tax Collections	Percent of Total Tax Collections to Tax Levy	Outstanding Delinquent Taxes (1,2)	Percent of Delinquent Taxes to Tax Levy
2015-16	\$ 17,941,860	\$ 17,621,608	98.22%	\$ 281,548	\$ 17,903,156	99.78%	\$ 647,344	3.61%
2016-17	19,591,804	19,169,559	97.84%	401,482	19,571,041	99.89%	610,191	3.11%
2017-18	20,239,412	19,933,512	98.49%	363,644	20,297,156	100.29%	725,861	3.59%
2018-19	20,520,510	20,193,277	98.41%	390,812	20,584,089	100.31%	786,872	3.83%
2019-20	21,565,193	21,231,258	98.45%	394,622	21,625,880	100.28%	929,549	4.31%
2020-21	21,042,425	20,748,328	98.60%	492,190	21,240,518	100.94%	1,070,964	5.09%
2021-22	22,033,794	21,745,320	98.69%	456,872	22,202,192	100.76%	1,055,116	4.79%
2022-23	22,877,124	22,506,158	98.38%	466,117	22,972,275	100.42%	1,032,287	4.51%
2023-24	22,866,400	22,474,062	98.28%	412,039	22,886,101	100.09%	1,100,644	4.81%
2024-25	24,709,547	24,539,500	99.31%	381,905	24,921,405	100.86%	1,177,974	4.77%

(1) Exclusive of penalties and interest.

(2) Includes three most current delinquent tax years.

Table 6

County of Northumberland, Virginia
Assessed Value of Taxable Property
Last Ten Fiscal Years

Fiscal Year	Real Estate (1)	Personal Property and Mobile Homes (1)	Machinery and Tools	Merchant's Capital	Public Utility (2)	Total
2015-16	\$ 2,810,608,837	\$ 107,339,101	\$ 5,349,593	\$ 5,015,304	\$ 47,412,637	\$ 2,975,725,472
2016-17	2,831,421,491	109,539,932	5,763,066	4,889,664	50,513,573	3,002,127,726
2017-18	2,845,060,107	111,077,054	5,269,889	4,971,022	53,156,984	3,019,535,056
2018-19	2,855,073,442	116,259,000	6,792,540	4,887,523	54,583,803	3,037,596,308
2019-20	2,869,693,572	119,587,017	6,480,685	4,566,290	53,515,841	3,053,843,405
2020-21	2,764,944,546	120,932,273	7,077,078	4,600,081	54,223,039	2,951,777,017
2021-22	2,774,097,961	131,015,345	7,698,758	4,182,488	54,862,636	2,971,857,188
2022-23	2,791,678,806	148,415,398	7,455,092	5,061,765	54,622,482	3,007,233,543
2023-24	2,818,112,100	147,085,408	5,611,873	5,184,996	54,622,482	3,030,616,859
2024-25	2,842,184,656	153,529,692	5,374,943	6,105,542	48,545,274	3,055,740,107

(1) Real estate and personal property is assessed at 100% of fair market value.

(2) Assessed values are established by the State Corporation Commission.

Table 7

**County of Northumberland, Virginia
Property Tax Rates (1)
Last Ten Fiscal Years**

Fiscal Year	Real Estate	Mobile Homes	Personal Property	Merchant's Capital	Machinery and Tools
2015-16	\$ 0.49	\$ 0.49	\$ 3.60	\$ 1.00	\$ 3.60
2016-17	0.54	0.54	3.60	1.00	3.60
2017-18	0.56	0.56	3.60	1.00	3.60
2018-19	0.56	0.56	3.60	1.00	3.60
2019-20	0.59	0.59	3.60	1.00	3.60
2020-21	0.59	0.59	3.60	1.00	3.60
2021-22	0.61	0.61	3.60	1.00	3.60
2022-23	0.61	0.61	3.60	1.00	3.60
2023-24	0.61	0.61	3.60	1.00	3.60
2024-25	0.66	0.66	3.60	1.00	3.60

(1) Per \$100 of assessed value.

Table 8

County of Northumberland, Virginia
Ratio of Net General Bonded Debt to
Assessed Value and Net Bonded Debt Per Capita
Last Ten Fiscal Years

Fiscal Year	Population (1)	Assessed Value (2)	Gross Bonded Debt (3)	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
2015-16	12,330	\$ 2,975,725,472	\$ 29,580,000	0.99%	\$ 2,399
2016-17	12,330	3,002,127,726	29,580,000	0.99%	2,399
2017-18	12,330	3,019,535,056	28,630,000	0.95%	2,322
2018-19	12,330	3,037,596,308	27,630,000	0.91%	2,241
2019-20	12,330	3,053,843,405	26,580,000	0.87%	2,156
2020-21	12,100	2,951,777,017	25,475,000	0.86%	2,105
2021-22	12,100	2,971,857,188	24,315,000	0.82%	2,010
2022-23	12,100	3,007,233,543	23,095,000	0.77%	1,909
2023-24	11,839	3,030,616,859	20,460,000	0.68%	1,728
2024-25	11,839	3,055,740,107	20,460,000	0.67%	1,728

(1) Center for Public Service at the University of Virginia 2010 census, 2020 estimate, and 2020 census.

(2) Real property assessed at 100% of fair market value.

(3) Includes all long-term general obligation bonded debt, bonded anticipation notes, and literary fund loans. Excludes revenue bonds, landfill closure/postclosure care liability, leases, and compensated absences.

COMPLIANCE

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ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Honorable Members of the Board of Supervisors
County of Northumberland
Northumberland, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of County of Northumberland Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise County of Northumberland, Virginia's basic financial statements, and have issued our report thereon dated August 25, 2026.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered County of Northumberland Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of County of Northumberland, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of County of Northumberland, Virginia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as item 2025-001, that we consider to be material weaknesses.

Report on Compliance and Other Matters

In connection with our engagement to audit the financial statements of County of Northumberland, Virginia, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as items 2025-002 and 2025-003.

County of Northumberland, Virginia's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on County of Northumberland, Virginia's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. County of Northumberland, Virginia's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Robinson, Fennell, Cox Associates

Richmond, Virginia
August 25, 2026



**Independent Auditors' Report on Compliance for Each Major Program and on
Internal Control over Compliance Required by the Uniform Guidance**

To the Honorable Members of the Board of Supervisors
County of Northumberland
Northumberland, Virginia

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited County of Northumberland, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of County of Northumberland, Virginia's major federal programs for the year ended June 30, 2025. County of Northumberland, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, County of Northumberland, Virginia complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of County of Northumberland, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of County of Northumberland, Virginia compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to County of Northumberland, Virginia's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on County of Northumberland, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about County of Northumberland, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding County of Northumberland, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of County of Northumberland, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of County of Northumberland, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Report on Internal Control over Compliance (Continued)

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Robinson, Fenn, Cox Associates

Richmond, Virginia
August 25, 2026

County of Northumberland, Virginia
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2025

Federal Grantor/State Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Federal Expenditures	Expenditures Passed Through to Subrecipients
Department of Health and Human Services:				
Pass Through Payments:				
<i>Virginia Department of Social Services:</i>				
Temporary Assistance for Needy Families	93.558	0400124/0400125 0950123/0950124/09	\$ 114,304	\$ -
MaryLee Allen Promoting Safe and Stable Families Program	93.556	80120	28,800	-
Refugee and Entrant Assistance State/Replacement Designee Administered Programs	93.566	0500125	148	-
Low-income Home Energy Assistance	93.568	0600424/0600425	21,089	-
Child Care Mandatory and Matching Funds of the Child Care and Development Fund (CCDF Cluster)	93.596	0760124/0760125	22,607	-
Adoption and Legal Guardianship Incentive Payments	93.603	1130123	6,000	-
Stephanie Tubbs Jones Child Welfare Services Program	93.645	0900123/0900124	500	-
Foster Care - Title IV-E	93.658	1100124/1100125	97,659	-
Guardianship Assistance	93.090	1110124/1110125	248	-
Title IV-E Prevention Services	93.472	1140124/1140125	8,298	-
Adoption Assistance	93.659	1120124/1120125	52,290	-
Social Services Block Grant	93.667	1000124/1000125	143,674	-
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150123/9150124	705	-
Children's Health Insurance Program	93.767	0540124/0540125	3,357	-
Medical Assistance Program (Medicaid Cluster)	93.778	1200124/1200125	261,511	-
Total Department of Health and Human Services			\$ 761,190	\$ -
Department of Housing and Urban Development:				
Pass Through Payments:				
<i>Virginia Department of Housing and Community Development:</i>				
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228	53305-50799	\$ 15,000	\$ -
Department of Treasury:				
Pass Through Payments:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Unavailable	\$ 139,006	-
Direct Payment:				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	\$ 73,830	\$ -
Pass Through Payments:				
<i>Virginia Tourism Commission:</i>				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Unavailable	\$ 250	\$ -
Total Department of Treasury			\$ 213,086	\$ -
Department of Justice:				
Pass Through Payments:				
<i>Virginia Department of Criminal Justice:</i>				
Crime Victim Assistance	16.575	39001-86000	\$ 26,078	\$ -
Department of Defense:				
Direct payments:				
Jr ROTC	12.000	N/A	\$ 39,518	\$ -
Department of Homeland Security:				
Pass Through Payments:				
<i>Virginia Department of Emergency Management:</i>				
Emergency Management Performance Grants	97.042	775001-98313	\$ 7,500	\$ -

County of Northumberland, Virginia
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2025 (Continued)

Federal Grantor/State Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number		Federal Expenditures	Expenditures Passed Through to Subrecipients
Department of Agriculture:					
Pass Through Payments:					
<i>Virginia Department of Education:</i>					
Summer Food Service Program for Children (Child Nutrition Cluster)	10.559	17901-45707	\$ 7,396	\$ 7,396	\$ -
<i>Virginia Department of Agriculture and Consumer Services:</i>					
Food Distribution - National School Lunch Program (Child Nutrition Cluster)	10.555	17901-45707	\$ 65,967		-
<i>Virginia Department of Education:</i>					
National School Lunch Program (Child Nutrition Cluster)	10.555	17901-42901	478,857	\$ 544,824	\$ -
School Breakfast Program (Child Nutrition Cluster)	10.553	17901-40591		\$ 206,552	\$ -
Total Child Nutrition Cluster				\$ 758,772	\$ -
Child and Adult Care Food Program (CACFP)	10.558	179001-19700		5,429	-
<i>Virginia Department of Social Services:</i>					
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program (SNAP Cluster)	10.561	0010124/0010125/00 40124/0040125		297,778	-
Total Department of Agriculture				\$ 1,061,979	\$ -
Department of Education:					
Pass Through Payments:					
<i>Virginia Department of Education:</i>					
Title I Grants to Local Educational Agencies	84.010	17901-42901		\$ 469,677	\$ -
Special Education - Grants to States (Special Education Cluster (IDEA))	84.027	17901-43071	\$ 320,214		-
Special Education - Preschool Grants (Special Education Cluster (IDEA Preschool))	84.173	17901-82521	7,823	\$ 328,037	-
Career and Technical Education - Basic Grants to States	84.048	17901-61095		7,677	-
Rural Education	84.358	17901-43481		37,267	-
COVID-19 - American Rescue Plan-Elementary and Secondary School Emergency Relief (ARP ESSER)	84.425U	84425-197-10		186,189	-
Supporting Effective Instruction State Grant	84.367	17901-61480		56,021	-
Student Support and Academic Enrichment Program	84.424	S424A170048		58,808	-
Total Department of Education				\$ 1,143,676	\$ -
Total Expenditures of Federal Awards				\$ 3,268,027	\$ -

See accompanying notes to schedule of expenditures of federal awards.

County of Northumberland, Virginia
Notes to Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2025

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the County of Northumberland, Virginia under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County of Northumberland, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County of Northumberland, Virginia.

Note 2 - Summary of Significant Accounting Policies

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(2) Pass-through entity identifying numbers are presented where available.

Note 3 - Food Donation

Nonmonetary assistance is reported in the schedule at the fair value of the commodities received or disbursed.

Note 4 - Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:

Primary government:

General Fund	\$ 1,181,626
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Component Unit School Board:

School Operating Fund	\$ 1,322,200
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School Cafeteria Fund	764,201
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Total Component Unit School Board	<u>\$ 2,086,401</u>
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Total expenditures of federal awards per basic financial statements	<u>\$ 3,268,027</u>
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Total expenditures of federal awards per the Schedule of Expenditures of Federal Awards	<u><u>\$ 3,268,027</u></u>
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Note 5 - De Minimis Cost Rate

The County did not elect to use the 15-percent de minimis indirect cost rate allowed under Uniform Guidance.

Note 6 - Loan Balances

The County has no loans or loan guarantees which are subject to reporting requirements for the current year.

County of Northumberland, Virginia
Schedule of Findings and Questioned Costs
For the Year Ended June 30, 2025

Section I-Summary of Auditors' Results

Financial Statements

Type of auditors' report issued: unmodified

Internal control over financial reporting:

Material weakness(es) identified? _____ yes ✓ no

Significant deficiency(ies) identified? _____ yes ✓ no

Noncompliance material to financial statements noted? _____ yes ✓ no

Federal Awards

Internal control over major programs:

Material weakness(es) identified? _____ yes ✓ no

Significant deficiency(ies) identified? _____ yes ✓ none reported

Type of auditors' report issued on compliance
for major programs: unmodified

Any findings disclosed that are required to be
reported in accordance with 2 CFR
section 200.516(a)? _____ yes ✓ no

Identification of major programs:

Assistance Listing Number(s)

10.553/10.555/10.559

21.027

84.010

Name of Federal Program or Cluster

Child Nutrition Cluster

COVID-19 - Coronavirus State and Local Fiscal Recovery Funds

Title I Grants to Local Educational Agencies

Dollar threshold used to distinguish between type A
and type B programs:

\$750,000

Auditee qualified as low-risk auditee? _____ yes ✓ no

County of Northumberland, Virginia
Schedule of Findings and Questioned Costs (Continued)
For the Year Ended June 30, 2025

Section II-Financial Statement Findings

Material Weakness: 2025-001:

Accounts Payable Documentation and Support

Criteria:

Management is responsible for designing, implementing, and maintaining effective internal control over financial reporting to provide reasonable assurance that transactions are properly authorized, accurately recorded, adequately supported, and reported in accordance with the applicable financial reporting framework. This responsibility includes maintaining complete and organized accounting records and supporting documentation for disbursements, including vendor invoices, purchase orders, approvals, and other evidence necessary to substantiate the validity, accuracy, occurrence, classification, and allowability of expenditures.

Condition:

The School Board was unable to locate a significant number of invoices and related supporting documents selected for audit testing. The missing documentation related to expenditures recorded in the general ledger and paid during the audit period. Because the original invoices and/or adequate alternative supporting documentation were not available for certain transactions, we were unable to verify, through normal audit procedures, whether the selected expenditures were properly authorized, adequately supported, accurately recorded, properly classified, and incurred for valid School Board purposes.

The inability to provide supporting documentation was not isolated to a single transaction and indicated a breakdown in the School Board's internal control over accounts payable documentation, expenditure support, and records retention.

Cause:

The issue arose due to the failure to maintain records regarding accounts payable.

Effect:

There is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented or detected by the entity's internal controls over financial reporting.

County of Northumberland, Virginia
Schedule of Findings and Questioned Costs (Continued)
For the Year Ended June 30, 2025

Section II-Financial Statement Findings (Continued)

Material Weakness: 2025-001: (Continued)

Accounts Payable Documentation and Support (Continued)

Recommendation:

We recommend that management strengthen internal controls over accounts payable documentation and expenditure support.

Management's Recommendation:

The County concurs with the recommendation and is considering corrective action for FY27.

Section III-Federal Award Findings and Questioned Costs

None

Section IV-Commonwealth of Virginia Auditor of Public Accounts Compliance Findings

Finding: 2025-002:

Annual School Report Not Reconciled to Accounting Records SS

Criteria:

The Code of Virginia § 22.1-8 requires the School Board to complete and submit the Annual School Report (ASR) to the Virginia Department of Education by September 15, 2025.

Condition:

The School Board submitted the ASFR after the annual deadline and the amounts reported within did not agree to underlying accounting records.

Cause:

Management did not prepare or maintain a reconciliation between the Annual School Report and the accounting records due to staff turnover.

Effect:

The ASR may be inaccurate and was filed after the annual deadline.

Management's Recommendation:

Management should prepare and review a reconciliation between the Annual School Report and the accounting records prior to submission to ensure the information reported is complete and accurate.

County of Northumberland, Virginia
Schedule of Findings and Questioned Costs (Continued)
For the Year Ended June 30, 2025

Section IV-Commonwealth of Virginia Auditor of Public Accounts Compliance Findings (Continued)

Finding: 2025-003:

Compliance with Virginia Public Procurement Act

Criteria:

The Virginia Public Procurement Act (VPPA) establishes the legal requirements for public procurement within the Commonwealth of Virginia. It mandates that all procurements be conducted in a manner that ensures fair competition, transparency, and adherence to ethical standards. Proper documentation of procurement activities is essential to demonstrate compliance with the Act and provide audit evidence of adherence to competitive bidding, solicitation, and award procedures.

Condition:

The School Board did not provide sufficient audit evidence to demonstrate compliance with the VPPA for procurements during the fiscal year. Competitive bids and supporting documentation were not retained, evidence was lacking for adherence to the public notice and solicitation requirements, and evidence for performance and payment bond requirements were incomplete.

Cause:

The issue arose due to the failure to maintain records regarding procurement.

Effect:

Noncompliance with the VPPA increases the risk of improper procurement practices, including unfair competition, overpayment for goods or services, and potential legal liabilities. Additionally, the absence of documentation diminishes transparency and public trust.

Recommendation:

Management should implement and enforce robust internal controls to ensure all procurement activities are fully documented and maintained, including competitive bid processes, solicitations, and awards.

Management's Recommendation:

The County concurs with the recommendation and is considering corrective action for FY27.

Section V-Status of Prior Audit Findings

There were no prior year audit findings.