

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

YEAR ENDED JUNE 30, 2022

Prepared by: The Finance Department of the Town of Warrenton, Virginia



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## **INTRODUCTORY SECTION**

## TOWN OF WARRENTON, VIRGINIA DIRECTORY OF PRINCIPAL OFFICIALS

June 30, 2022

#### **TOWN COUNCIL**

Carter Nevill, Mayor James Hartman III, Vice Mayor

Renard Carlos, At Large Heather Sutphin, Ward 1 William Semple II, Ward 2 Brett Hamby, Ward 3 Sean Polster, At Large Kevin Carter, Ward 5

#### **APPOINTED OFFICIALS**

Christopher Martino	Interim Town Manager
Martin Crim	Town Attorney
Christopher Martino	Town Clerk
Stephanie Miller	Finance/Personnel Director
Tommy Cureton	Parks & Recreation Director
Rob Walton	Community Development Director
Frank Cassidy	Public Works/Utilities Director
	Chief of Police

#### December 8, 2022

#### To The Honorable Mayor, Members of Town Council And The Citizens of the Town of Warrenton

We are pleased to present the Annual Comprehensive Financial Report (ACFR) of the Town of Warrenton for the fiscal year ended June 30, 2022. The *Code of Virginia* requires that localities have their accounts and records audited annually as of June 30 by an independent certified public accountant, and that a detailed written report be presented to the local governing body within six months of the close of the fiscal year.

This report has been prepared in accordance with accounting principles generally accepted in the United States (GAAP) as promulgated by the Governmental Accounting Standards Board (GASB). It consists of management's representations concerning the finances of the Town. Responsibility for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with management. To the best of our knowledge and belief, the data presented are accurate in all material respects and are reported in a manner that presents fairly the financial position and results of operations of the various funds of the Town. Disclosures have been included to enable the reader to gain the maximum understanding of the Town's financial affairs.

The Town's management is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the Town are protected from loss, theft or misuse. It is further responsible to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with GAAP. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived.

The Town's financial statements have been audited by Brown, Edwards and Company, LLP, a firm of licensed certified public accountants. The audit was conducted in accordance with generally accepted auditing standards. The goal of the independent audit was to provide reasonable assurance that the financial statements for the fiscal year ended June 30, 2022 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by Town management; and evaluating the overall financial statement presentation. The independent auditors' report expresses an unmodified opinion on the fair presentation of the financial statements and is presented as the first part of the Financial Section of this report.

All of the financial activities of the reporting entity are included within this report. The reporting entity is comprised solely of the primary government. Under GASB pronouncements, component units are legally separate entities for which the primary government is financially accountable. The Town of Warrenton does not have any component units.

#### PROFILE OF THE TOWN

The Town of Warrenton, the County Seat and the largest town in Fauquier County, is located in the Upper Piedmont region of Virginia at the foot of the Blue Ridge mountains about 45 miles southwest of Washington, DC. The Town encompasses 4.25 square miles and has a population of 10,109. Settled in the late seventeenth century, the Town of Warrenton, then known as Courthouse Village, was formally incorporated in 1810. Since 1992, Warrenton has been considered part of the Washington-Baltimore Metropolitan Statistical Area. Warrenton is easily accessible via four U.S. primary routes – 17, 15, 29 and 211. These routes provide access to Interstates 66, 64, 95 and 81 which link Warrenton to major trade routes across the Nation.

The Town is organized under the Council-Manager form of government with an elected mayor and a seven-member Council. Five members are elected by ward and two are elected at large, with staggered four-year terms. The Council appoints a Town Manager who serves as the chief executive officer of the Town and is responsible to the Council for the proper administration of the Town government. The Town Manager performs the daily tasks required by the Town Council in accordance with the Town's Charter and oversees the activities of all Town departments and personnel.

The Town provides a wide range of municipal services including public safety, sanitation and recycling services, community development and planning, the construction and maintenance of highways, streets, and public works infrastructure, parks and recreation programs, management of stormwater requirements, and the provision of water and wastewater services. In addition, the Town contributes to cultural events, recreational activities and supports various health and welfare programs.

An annual budget is prepared for all funds, except the fiduciary funds, to include revenues, expenditures, transfers, and debt service. The Code of Virginia requires the Town Manager to submit a balanced budget to the Town Council no later than the first day of April each year. Each department prepares its own budget request for review and amendment by the Town Manager prior to inclusion in the Town's budget. After duly advertised public hearings are held, the Town adopts an annual budget by July 1 of each year as required by 15.2-2503, Code of Virginia of 1950, as amended.

When necessary, the Town Council approves amendments to the adopted budget in accordance with 15.2-2507, Code of Virginia of 1950, as amended. The Town Manager may transfer appropriations at the department appropriation level without approval from Town Council. Budgetary compliance is monitored and reported at the department level on a quarterly basis.

#### ECONOMIC CONDITION AND OUTLOOK

#### The Local Economy

While record inflation in 2021 and 2022 rattled the U.S. economy, the Town's local revenue sources rebounded quickly and exceeded expectations. The influx of Federal stimulus funding has afforded opportunities to support the community and to address deferred maintenance of some capital assets. The Northern Virginia region is highly competitive and influenced by changing economic forces. Warrenton has historically remained on the fringe but continues to capitalize on its gateway location to Shenandoah National Park, wine and horse country, and its recreational opportunities. The Town's guiding principles include a robust strategy for housing and employment coupled with proactive business retention and recruitment, all while maintaining small-town character.

Warrenton continues to strive for inclusive and attainable housing for all ages, incomes, and needs that preserve established residential neighborhoods, while supporting infill development. Housing is not often seen as an economic driver, but it serves as a balance in the overall quality of life for Warrenton by catering to the needs of a diverse community. This seeks to include young families, professionals early in their careers, essential workforce (e.g. teachers and police officers), and retirees. This creates a diverse and circular housing need. As a result of the pandemic, Warrenton has reduced the percentage of Town residents out-commuting for work. This shift to working from home for these employees had a positive impact on our local economy. While many workers continue to work remotely, the long-term impacts remain to be seen.

With a strategic transportation location, the Town enjoys two major retail economic corridors in a series of shopping centers along the by-pass and big box stores along the most southern point of Town. The shopping centers are focal points for revitalization. Allowing for mixed-use and multifamily development will transform aging commercial corridors into vibrant neighborhoods. This effort is creating the ability to significantly grow property tax revenue and particularly meals tax and sales tax to solidify stability of the commercial corridor for years to come. In addition to the major retail developments, the Town has provisions for health care services in Fauquier Hospital and the recent investments in enhanced offerings in the devoted cancer treatment center. Fauquier Hospital continues to add services to meet demands, as do other local providers demonstrating ongoing economic potential. This serves as an attractive feature for those looking to relocate to Warrenton.

While not located directly in the Town, the presence of Laurel Ridge Community College continues to positively impact the economy of the Town of Warrenton. Recent investments in an expanded science and technology building for hands-on trade workforce training represents ongoing economic success.

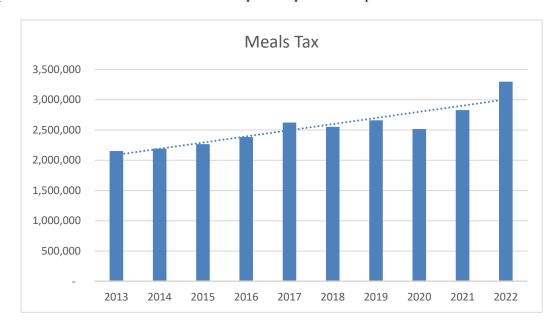
The Old Town Historic District is a mainstay of the Town and serves as an economic driver when considering the small land footprint compared to economic output. The per acre economic output of Old Town is often overlooked, but during the pandemic, the heart of the Town was on display. Providing a safe place to gather outdoors during the pandemic resulted in reimagining Old Town to include enhanced outdoor seating for all businesses. This sustained these smaller businesses

and, in some instances, resulted in greater economic output. The Town relocated the Town Hall from Court Street, to a location directly on Main Street. The Visitor's Center was relocated to the new Town Hall, providing a more central and accessible location. The relocation to new Town Hall also resulted in the addition of 54 parking spaces for public use to facilitate access to Old Town businesses.

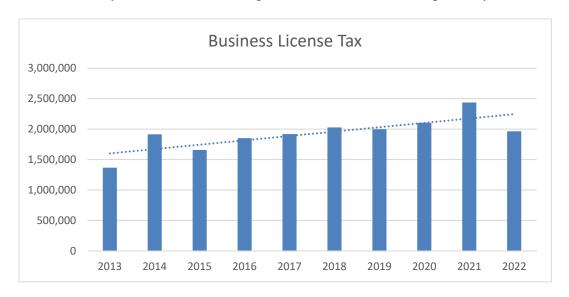
Outside of the retail corridors and Old Town, there has been enhanced effort on industrial land and the ability to attract diverse tax base as the Town approaches build out using designated incentive zones. The economic activity options are found in the remaining large industrial parcels, as well as redevelopment opportunities. The announcement of an Amazon Data Center on 42-acres is one of the largest per acre economic investments to date and presents ongoing opportunity that will help incentivize other capital investments. This will ensure that Warrenton will maintain its status as the center for commerce, contributing quality development with balanced economic opportunity.

Primary local revenue sources for the Town continue to be meals tax, which accounts for 21.1%, and business, professional, and occupational license tax, representing 12.6%, of general fund revenue for fiscal year 2022. In fiscal year 2022, the Town continued the support undertaken during the pandemic based on the positive outcomes and the desire by citizens and businesses alike to continue to enjoy expanded use of outdoor spaces. Main Street was closed to traffic on weekend evenings during the warmer months to allow pedestrians and patrons to dine and enjoy the entertainment provided by the restaurants. Parklets were assembled by Town staff to convert parking spaces for community and business use during the pandemic. Many of these efforts have been well-received by the community. The Farmers Market utilizes the public space behind Town Hall on Saturdays and is a big draw for downtown businesses on the weekends.

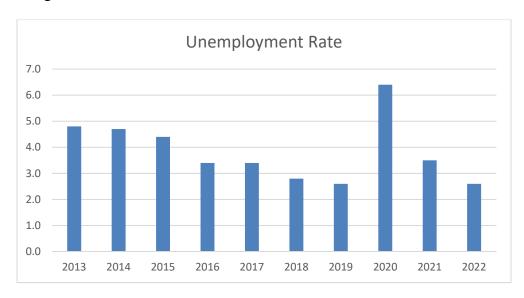
Over the past ten years, Meals Tax has risen by 53.2% and has been the most consistent other local tax source for the town. The average annual increase is 5.1%. Fiscal year 2020 reflects a decrease compared to the overall trend due to the impact of pandemic quarantine restrictions.



Business license tax is based on reported prior calendar year gross receipts. This means that the amount collected for fiscal year 2022 reflects the performance of local businesses in calendar year 2021. This revenue source decreased by 19.4% compared to fiscal year 2021. Certain large categories, such as car dealerships and service industries, were impacted by the pandemic and that was reflected in their return filings. It is expected that this category will return to the pre-pandemic trend within the next year or two. The average annual increase over the past 10 years is 5.3%.



Unemployment rates are not available for the Town. The rate for Fauquier County as of June 2022 was 2.6%. This was a 0.9% decrease from 2021. The June 2022 unemployment rate compares favorably to the 2.8% reported for Virginia and 3.6% reported nationally. As can be seen from the chart below, the unemployment rate for Fauquier County has been trending down for the past two years following the initial onset of COVID-19.



Every four years, the County of Fauquier conducts a general real estate reassessment in accordance with Section 58.1-3252 of the Code of Virginia. The current assessments went into effect on January 1, 2022 and reflected an increase of approximately 22%. The increase in taxable assessed

value for properties located in the town is directly correlated with the increased sale prices of homes as interest rates on mortgage rates hit historic lows in recent years. The next reassessment will be conducted during 2024 and 2025 and will become effective January 1, 2026.

The local real estate market has slowed recently. Rising mortgage interest rates are likely to blame for market cooling. The Greater Piedmont Realtors Association published the following statistics for Fauquier County for October 2022 compared to October 2021:

- o sales activity is down 36%
- o the median sales price has increased 1% from 2021
- o the average number of days on the market decreased by 10% from 32 days to 29 days

#### Long-term Financial Planning

Town staff develops a five (5) year Capital Improvement Program (CIP) annually in conjunction with the budget cycle. The proposed projects are coordinated with available funding in the budget approval process. Projects are assembled based on staging and prospective implementation to maximize the effectiveness and coordination of the program.

The CIP is reviewed by the Planning Commission to determine that projects are consistent with the Town's long-range Comprehensive Plan. The Comprehensive Plan, referred to as Plan 2040, is a powerful tool to optimize the whole planning process. Its role in the CIP allows jurisdictions to be strategic in their programming, budgeting, and resource allocation. All CIP projects should be tied to a goal or implementation strategy in the Comprehensive Plan. This enables the Town to prioritize projects in view of the needs of the community, while remaining mindful of fiscal constraints related to debt service expenditures and available cash funding.

The Town updated the Comprehensive Plan on April 13, 2021. The updated plan ensures funding allocation is relevant to present goals and contemplates the life cycle costs of projects. It is financially prudent to ensure decision makers are aware of the financial commitment beyond the capital project. Life Cycle costs consider the impact of items like the estimated useful life of vehicles, buildings, equipment, and other capital investments. The Comprehensive Plan will include scenarios of growth for the Town so that elected officials can understand all budgetary impacts of projected capital projects. A fiscal impact model was developed in conjunction with Plan 2040 so that the impact of new development or expansion can be adequately estimated.

The Town is currently working with our financial advisors to develop a five-year financial projection model to assist in adequately balancing current revenue with debt financing for anticipated future needs. The Town Council holds an annual fiscal retreat to align the budget development with the Town's long-term vision and strategic priorities. A review of fiscal trends and upcoming capital needs serves to quantify the fiscal impact.

#### Relevant Financial Policies

The Town follows a formal Investment Policy that provides for the safeguarding of the Town's financial assets. The policy requires that all investments be in accordance with those authorized by the Code of Virginia. The Town updated the Investment Policy in 2016 to authorize additional investment options to attain higher earnings while preserving capital.

The Town maintains strict adherence to its Purchasing Policy, which is based on the Virginia Public Procurement Act, and relevant Federal purchasing guidelines. The most restrictive of these policies is applied when there is a conflict between the two. The Town also complies with formal policies regarding the capitalization and disposal of assets.

The Town follows an adopted Fund Balance Policy for the General Fund that sets a reserve requirement at 50% of the currently adopted budget expenditures. This serves to guide the Town Council whenever there is a request to appropriate additional funds. The Water and Sewer Operating Fund maintains by policy a cash balance equivalent to 200 days of operating expenses.

Town staff consolidated the approved financial policies listed above along with other policies in one document. The Comprehensive Financial Policies were adopted by the Town Council at the July 2021 meeting and will serve the Town by providing a sound basis for prudent financial decision-making.

#### Major Initiatives

During fiscal year 2022, the Town wrapped up renovations on Town Hall, which was purchased in 2019. The renovations sought to create public spaces and meeting areas that could be used by other organizations, such as the Farmers Market. These improvements will continue to serve the community and maintain economic vitality.

The Town is focusing on necessary capital investments that provide services to the community, particularly in the area of Water and Sewer, with an eye to supporting the Town Council's stated Mission, Vision and Values Statements. The Mission Statement of the Town is "In cooperation with and for our citizens, the Mayor, Town Council, and the staff of Warrenton are dedicated to providing public safety, economic opportunity, and quality public services in an attractive, well-planned community with historic character for the benefit, enjoyment and accessibility of all." The Town has dedicated \$4.5 million in ARPA funding and issued a 2022 General Obligation bond in the amount of \$5 million in support of priority Water and Sewer projects.

The Town is currently pursuing a boundary line adjustment that has been contemplated for many years. The proposed adjustment would incorporate 1,744 acres on all sides of Town and is largely driven by a desire for economic expansion and to include many parcels that are already served by the Town's Water and Sewer system. The proposed boundary adjustment on the northern side of the town will provide a desirable source of revenue since it contains an established commercial corridor. The proposed boundary adjustment on the eastern side of town may serve for relocation of Town facilities that have reached capacity.

Attracting visitors and ensuring easy access around Town continues to be a Council priority. Investments in signage and gateways will promote existing businesses and make the Town more attractive for potential businesses to locate. Plan 2040 will help guide the Town through the implementation of the Council's priorities and creation of the annual budget.

Improving pedestrian safety and relieving traffic congestion continue to be top priorities for the Town, especially given development in neighboring Counties. The Town continues to work with the Virginia Department of Transportation and community stakeholders (particularly Broadview Avenue business owners and nearby residents) to redesign Broadview Avenue, the Town's main commercial corridor. We believe that Town investment in this redesign will catalyze private reinvestment in the business properties along this important commercial corridor. In addition to ensuring that Town roads and streets are properly maintained, the impact of proposed developments on traffic is thoroughly analyzed prior to approval.

Public Safety is always a major focus of the Town government. The Police Department is fully accredited by the Virginia Law Enforcement Professional Standard Commission. It received its initial accreditation in October 2007 and received its fourth award in October 2020. The Town has twenty-nine sworn police officers. The Town provides annual contributions to the Warrenton Volunteer Fire Company in support of their capital asset purchases.

The Parks and Recreation Department operates the Warrenton Aquatic and Recreation Facility (WARF), a 59,738 square foot aquatic and fitness facility, along with six parks throughout town. After closing in March of 2020 due to the pandemic, the department reopened the WARF in July of 2020 and fully returned to pre-pandemic operations during the current fiscal year. The department oversaw the installation and opening of the Eva Walker Commemorative Garden in the Spring of 2022. In collaboration with the Town's Public Works Department, the Virginia Department of Transportation, and Fauquier County Public Schools, the department recently oversaw the construction and opening of the first phase of Timber Fence Trail. This project was funded 80% by Federal funds awarded by the Commonwealth Transportation Board and Fauquier County has agreed to contribute 10% of the project costs. Once phase two is completed, the trail will connect the Gold Cup subdivision to the WARF along property owned by the Fauquier County School Board.

In July 2021, the Town refunded all of its existing General Obligation debt to take advantage of historically low interest rates. This resulted in net present value savings of \$1,669,781.

#### <u>IMPLEMENTATION OF NEW ACCOUNTING REQUIREMENTS</u>

During Fiscal Year 2023, the Town will analyze the impact of the following GASB Statements:

- GASB Statement No. 91, Conduit Debt Obligations.
- GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements.
- GASB Statement No. 96, Subscription-Based Information Technology Arrangements.
- GASB Statement No. 99, Omnibus 2022.

- GASB Statement No. 100, Accounting Changes and Error Corrections.
- GASB Statement No. 101, Compensated Absences.

Note 13 provides details regarding new accounting standards.

#### **AWARDS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Warrenton for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2021. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current financial report continues to conform to the Certificate of Achievement program requirements, and we are submitting our ACFR for the current year to the GFOA to determine its eligibility for another certificate.

#### ACKNOWLEDGMENTS

We would like to express our sincere appreciation to each member of the Finance Department for their efforts in making this report possible on a timely basis. We would also like to thank the Town Council for their leadership and support in planning and conducting the financial operation of the Town in a responsible and progressive manner. Finally, we commend the efforts of all Town departments and staff to make Warrenton a better place to live and work.

Respectfully submitted,

Christopher Martino

Interim Town Manager

Stephanie E. Miller

Director of Finance and Human Resources



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

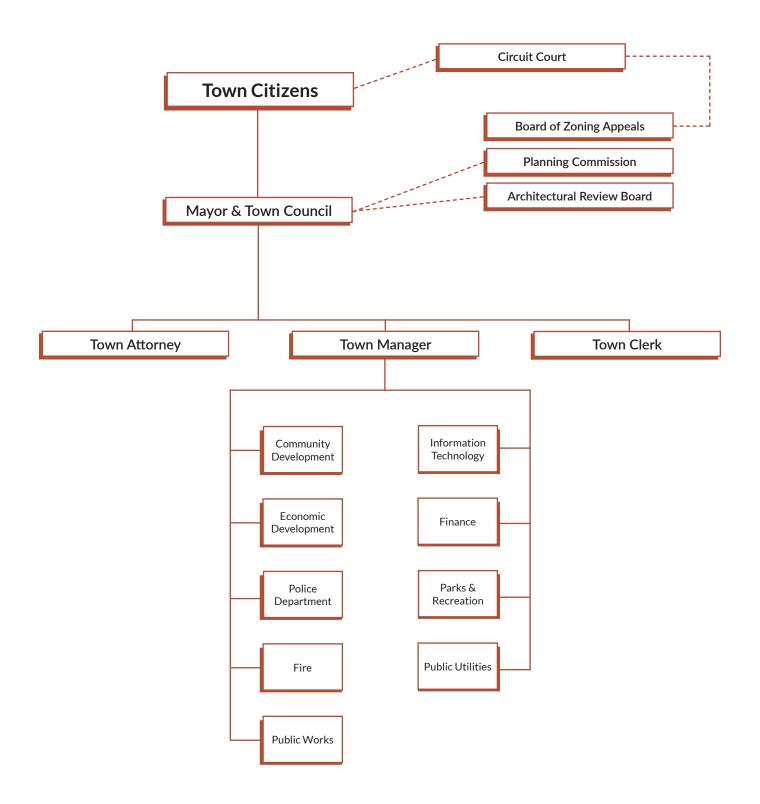
### Town of Warrenton Virginia

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2021

Chuitophu P. Morrill
Executive Director/CEO

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## FINANCIAL SECTION



#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of Town Council Town of Warrenton, Virginia Warrenton, Virginia

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Warrenton, Virginia (the "Town") as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Warrenton, Virginia, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and *Specifications for Audits of Counties, Cities, and Towns* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Warrenton, Virginia and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Change in Accounting Principle

As described in Notes 5, 6, and 7 to the financial statements, in 2022, the Town adopted new accounting guidance, GASB Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter

#### **Report on the Audit of the Financial Statements (Continued)**

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Warrenton's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Report on the Audit of the Financial Statements (Continued)

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the other required supplementary information be presented to supplement the basic financial statements. Such information is the responsibility of management, and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Warrenton's basic financial statements. The other supplementary information and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 8, 2022 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Brown, Edwards Company, S. S. P.
CERTIFIED PUBLIC ACCOUNTANTS

Roanoke, Virginia December 8, 2022

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Town of Warrenton, Virginia presents the following discussion and analysis of the Town's financial activities for the fiscal year ended June 30, 2022. This analysis is intended to be read in conjunction with the Letter of Transmittal in the Introductory Section of this report and the Financial Statements, Notes, and other required supplementary information, which follow this discussion and analysis.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This Annual Comprehensive Financial Report (ACFR) consists of four sections: Introductory, Financial, Statistical, and Compliance.

- The Introductory Section includes a listing of Principal Town Officials, the Letter of Transmittal, a copy of the Fiscal Year 2021 Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association, and the Town's organizational chart.
- The Financial Section includes the Independent Auditors' Report, Management's Discussion and Analysis, the basic financial statements, required supplementary information, other supplementary information, and supporting schedules.
- The Statistical Section provides selected financial and demographic data related to the Town presented on a multi-year basis.
- The Compliance Section includes the auditors' report on compliance and internal controls.

#### **Financial Section Overview**

Management's Discussion and Analysis serves as an introduction to the Financial Section of the ACFR. It is followed by four additional sections – the basic financial statements, required supplementary information, other supplementary information, and supporting schedules.

The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The government-wide financial statements and the fund financial statements present different views of the Town's financial activities. These differences are explained in more detail in the following sections.

Required supplementary information consists of this discussion and analysis and the Schedules of Changes in the Net Pension Liability and Related Ratios, Employer Pension Contributions, Employer's Share of Net OPEB Liability – VRS GLI, and Employer OPEB Contributions – VRS GLI.

Other supplementary information consists of combining schedules for Fiduciary and Agency Funds and the Schedule of Revenues, Expenditures – Budget and Actual – General Fund.

The supporting schedules provide detailed schedules of revenues and expenditures for governmental and proprietary funds.

#### **Government-wide Financial Statements**

The government-wide financial statements (Exhibits 1 and 2) provide financial statement users with a general overview of Town finances. These statements report the Town's net position and how the net position has changed during the fiscal year using accounting methods similar to those used in the private sector. The two financial statements that present this information are the statement of net position and the statement of activities.

The Statement of Net Position (Exhibit 1) presents all of the Town's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position. The difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as net position. Increases or decreases in net position may serve as a useful indicator of whether the financial condition of the Town is improving or deteriorating. Other non-financial factors will also need to be considered to determine the overall financial condition of the Town, such as changes in the Town's property tax base and the condition of Town facilities.

The Statement of Activities (Exhibit 2) utilizes the accrual basis of accounting to present information detailing how the government's net position changed during the fiscal year. The statement is focused on the gross and net cost of various government functions which are supported by general tax and other revenues. The statement of activities presents expenses before revenues, emphasizing that in government, revenues are generated for the express purpose of providing services.

Both government-wide financial statements are separated into governmental activities and business-type activities. Governmental activities are principally supported by taxes and intergovernmental revenues and include general government administration; public safety; public works; health and welfare; parks, recreation and cultural; and community development. Business-type activities recover all or a significant portion of their costs through user fees and charges. The business-type activities of the Town are the Water and Sewer and Stormwater Funds.

#### **Fund Financial Statements**

The fund financial statements focus on individual parts of the Town government. A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. The Town's funds can be divided into three categories:

- Governmental Funds Governmental funds are used to account for essentially the same functions, or services, reported as governmental activities in the government-wide financial statements. Whereas the government-wide financial statements are prepared on the accrual basis of accounting, the governmental fund financial statements are prepared on the modified accrual basis of accounting. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. There are two governmental funds for the Town: the General Fund and the Perpetual Care Fund, which is a permanent fund established for the maintenance of the Warrenton Cemetery. The Town of Warrenton adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.
- Proprietary Funds There are two types of proprietary funds: enterprise funds which are established to
  account for the delivery of goods and services to the general public and internal service funds which
  account for the delivery of goods and services to other departments or agencies of the government.
  Proprietary funds use the accrual basis of accounting, similar to private sector business. Proprietary funds

provide the same type of information as the government-wide financial statements, only in more detail. The Town of Warrenton has two proprietary funds, the Water and Sewer Fund and the Stormwater Fund. The Water and Sewer Fund accounts for all revenues and expenses related to water production, billing, and sewage treatment. The Stormwater Fund accounts for the fees and expenses related to the management of the Town's designation as a small Municipal Separate Storm Sewer System (MS4), in accordance with the requirements of the Virginia Stormwater Management Act.

• *Fiduciary Funds* - Fiduciary funds account for assets held by the government as a trustee or agent for another organization or individual. The Town is responsible for ensuring that the assets reported in these funds are used for their intended purposes. Fiduciary funds are not reflected in the government-wide financial statements because the funds are not available to support the Town's own activities.

#### FISCAL YEAR 2022 FINANCIAL HIGHLIGHTS

The Town reported a positive net position at the close of the last two fiscal years. The unrestricted portion of this figure may be used to meet the Town's ongoing obligations to creditors and citizens.

	_	June 30, 2022	 June 30, 2021
Net Position	\$	73,453,846	\$ 73,339,573
Unrestricted		19,794,215	16,910,762

The Town's total net position increased \$114,263 in fiscal year 2022. Business-type activities increased net position by \$203,736 due to an increase in charges for services related to planned Water and Sewer rate increases and the implementation of a new Stormwater Management Utility fee. Governmental activities decreased net position by \$89,473, due to increases in parks and recreation spending and investment in information technology related to Federal stimulus funding. The unrestricted portion of net position increased by \$2,883,453. Slowed capital spending over the past two years due to pandemic restrictions coupled with the refunding of outstanding debt has shifted the balance from net investment in capital assets to unrestricted.

Governmental revenues increased by \$1,036,788 compared to fiscal year 2021 and expenses increased by \$340,230. The bulk of the revenue increase is related to the parks and recreation function. The Town operates a 59,738 square foot aquatic facility that was more severely impacted by the COVID-19 pandemic than other functions. Approximately 47% of the revenue increase, or \$484,757, is related to WARF charges for services as the facility has rebounded from the impacts of the pandemic. Capital grant revenue in the amount of \$285,512 for the construction of a trail accounts for another 28% of the increase. Other areas driving the increase in governmental revenues included the sale of a surplus parcel and the increase in assessed values of property due to the quadrennial real estate reassessment and the impact of market conditions on used car values. On the expense side for governmental activities, parks and recreation showed the largest increase at \$368,489 due to the restoration of pre-pandemic service levels. Spending on information technology increased during the pandemic to facilitate remote work, public access, and convenience. These expenses come with ongoing costs for maintenance and licensing.

Revenues for business-type activities increased by \$288,690. Water and Sewer charges for services increased by 2.8%, which follows the planned rate increase. Connection fees for Water and Sewer service decreased by \$713,755. This was offset by the collection of the new Stormwater Management Utility fee. Expenses increased by \$850,914 compared to fiscal year 2021, split evenly between Water and Sewer and Stormwater. The increase in Water and Sewer expenses is related to general increases due to inflation for items such as chemicals. There were also several major repairs to equipment. The other half of the increase is related to the newly established Stormwater Management Utility fund.

Fund balance for governmental funds increased by \$119,561 for the fiscal year. Unassigned fund balance decreased by \$2,033,583 due to approximately \$2,500,000 in transportation commitments made by Council for cost-shares of Virginia Department of Transportation projects. Unassigned fund balance represents 58.8% of total fund balance. Note 12 provides more details regarding the classification of fund balance.

	_	June 30, 2022	 June 30, 2021
Fund balance, ending	\$	16,216,654	\$ 16,097,093
Increase (decrease) from prior year		119,561	382,722
Unassigned fund balance	\$	9,542,190	\$ 11,575,773
Percentage unassigned		58.8%	71.9%

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As previously noted, net position may serve as a useful indicator of a government's financial condition. For the Town of Warrenton, assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources by \$73,453,836 at June 30, 2022.

Table 1

Town of Warrenton

				Summary o								
		Governm	ental	activities		Business	-type a	ectivities		ŗ	Fotal	
	-	June 30, 2022		June 30, 2021	· -	June 30, 2022		June 30, 2021		June 30, 2022		June 30, 2021
Assets:												
Current and other assets	\$	22,822,759	\$	23,032,388	\$	10,716,535	\$	8,198,710	\$	33,539,924	\$	31,231,098
Capital assets	_	43,482,031		44,658,938	_	30,320,987		30,948,398	-	73,803,018		75,607,336
Total assets	\$_	66,304,790	\$	67,691,326	\$_	41,037,522	- \$ -	39,147,108	\$	107,342,312	\$	106,838,434
Deferred outflows of resources:												
Deferred charge on refunding	\$	341,684	\$	381,176	\$	-	\$	-	\$	341,684	\$	381,176
Pension-related deferred outflows		1,064,251		1,267,539		378,130		412,497		1,442,381		1,680,036
OPEB-related deferred outflows	_	100,805		109,163	_	27,688		31,361		128,493		140,524
Total deferred outflows of resources	\$	1,506,740	\$	1,757,878	\$_	405,818	\$	443,858	\$	1,912,558	\$	2,201,736
Total assets and deferred												
outflows of resources	\$ =	67,811,530	\$	69,449,204	\$ =	41,443,340	\$ =	39,590,966	\$	109,254,870	\$	109,040,170
Liabilities:												
Long-term liabilities	\$	10,723,613	\$	14,432,109	\$	11,394,139	\$	12,730,108	\$	22,117,752	\$	27,162,217
Other liabilities	_	6,415,912		7,040,360	_	896,414		1,183,508	-	7,312,326		8,223,868
Total liabilities	\$	17,139,525	\$	21,472,469	\$	12,290,553	\$_	13,913,616	\$	29,430,078	\$	35,386,085
Deferred inflows of resources:												
Property taxes	\$	670	\$	670	\$	-	\$	-	\$	670	\$	670
Pension-related deferred inflows		2,901,123		213,367		1,030,775		69,436		3,931,898		282,803
OPEB-related deferred inflows		121,091		24,104		33,260		6,925		154,351		31,029
Lease-related deferred inflows	_	-		-	_	2,284,027		-		2,284,027		
Total deferred inflows of resources	\$	3,022,884	\$	238,141	\$_	3,348,062	\$	76,361	\$	6,370,946	\$	314,502
Net position:												
Net investment in capital assets	\$	34,401,208	\$	35,719,844	\$	19,194,441	\$	19,595,398	\$	53,595,649	\$	55,315,242
Restricted		1,123,916		879,148		331,724		234,421		1,455,640		1,113,569
Unrestricted	_	12,123,997		11,139,602	_	6,278,560		5,771,170		18,402,557		16,910,772
Total net position	\$	47,649,121	\$	47,738,594	\$	25,804,725	\$	25,600,989	\$	73,453,846	\$	73,339,583
Total liabilities and deferred inflows of resources and												
	\$	67,811,530	\$	69,449,204	\$	41,443,340	\$	39,590,966	\$	109,254,870	\$	109,040,170
net position	<b>a</b>	07,811,330	Ф	09,449,204	» =	41,443,340	. » =	39,390,900	э =	109,234,670	э э	109,040,170

The Town's net position is divided into three categories: (1) net investment in capital assets; (2) restricted; and (3) unrestricted. At the end of the fiscal year, the Town reports positive balances in all three categories of net position.

Net Investment in Capital Assets: The net investment in capital assets represents the Town's total investment in capital assets, net of accumulated depreciation and outstanding debt obligations related to those assets. Debt incurred, but not yet expended for capital assets, is not included as a component of net investment in capital assets. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The Town uses capital assets to provide services to citizens. For the Town, the net investment in capital assets (i.e., land, buildings, machinery, equipment and infrastructure) as of June 30, 2022 is \$53,595,649 and represents 72.97 % of total net position. This is a decrease of \$1,719,593 compared to fiscal year 2021. Capital spending slowed during the pandemic. In fiscal year 2023, the Town has several major capital projects underway to address deferred maintenance and other capital needs.

**Restricted Net Position:** Restricted net position represents resources that are subject to external restrictions on how they may be used. The restricted net position includes amounts reserved for perpetual care of the Warrenton Cemetery, which the Town maintains. Also, restrictions for the net pension asset. The Town's restricted net position is \$1,455,640, or 2.0 % of total net position.

*Unrestricted Net Position:* The remaining balance of unrestricted net position at June 30, 2022 is \$18,402,557, or 25.03 % of total net position, and may be used to meet the government's ongoing obligations to citizens and creditors.

**Total Net Position:** During fiscal year 2022, the net position of the government increased by \$114,263 primarily due to increases in charges for services across governmental and business-type activities.

#### **CHANGE IN NET POSITION**

Table 2 outlines the key elements of the change in net position for the reporting entity for the year ended June 30, 2022.

Table 2

Town of Warrenton
Changes in Net Position

				Changes	in N	et Position					
		Governme	enta	l activities		Business-	type	e activities		Tota	l
	•	June 30, 2022		June 30, 2021	_	June 30, 2022		June 30, 2021	June 30, 2022		June 30, 2021
Revenues:	•										
Program revenues:											
Charges for services	\$	1,359,770	\$	875,013	\$	6,744,715	\$	6,512,562 \$	8,104,485	\$	7,387,575
Operating grants &											
contributions		1,759,873		1,740,112		-		-	1,759,873		1,740,112
Capital grants & contributions		285,212		-		-		-	285,212		-
General revenues:											
General property taxes		1,497,352		1,373,058		-		-	1,497,352		1,373,058
Other local taxes		8,785,869		8,658,389		-		-	8,785,869		8,658,389
Intergovernmental revenue,											
unrestricted		547,734		594,955		34,757		69,249	582,491		664,204
Use of money and property		(95,166)		25,995		255,914		164,885	160,748		190,880
Gain on sale of property		175,275		-		-		-	175,275		-
Miscellaneous		238,715		264,835		-		-	238,715		264,835
Grants and contributions not											
restricted to specific programs		1,246,772		1,232,261	_	-	_		1,246,772		1,232,261
Total revenues	\$	15,801,406	\$	14,764,618	\$	7,035,386	\$	6,746,696 \$	22,836,792	\$	21,511,314

Expenses:								
General government	\$ 2,186,451	\$ 1,860,468	\$ -	\$ -	\$	2,186,451	\$	1,860,468
Public safety	4,715,140	4,683,874	-	-		4,715,140		4,683,874
Public works	4,779,200	5,058,972	-	-		4,779,200		5,058,972
Health and welfare	173,245	183,565	-	-		173,245		183,565
Parks, recreation and cultural	2,871,147	2,502,658	-	-		2,871,147		2,502,658
Community development	713,617	923,715	-	-		713,617		923,715
Water and Sewer	-	-	6,070,323	5,597,855		6,070,323		5,597,855
Stormwater	-	-	462,033	-		462,033		-
Interest on long-term debt	452,079	337,397	299,294	382,881	_	751,373		720,278
Total expenses	\$ 15,890,879	\$ 15,550,649	\$ 6,831,650	\$ 5,980,736	\$	22,722,529	\$	21,531,385
Change in net position	\$ (89,473)	\$ (786,031)	\$ 203,736	\$ 765,960	\$	114,263	\$	(20,071)
Net position, beginning of year	47,738,594	48,524,625	25,600,989	24,835,029	=	73,339,583	· •	73,359,654
Net position, end of year	\$ 47,649,121	\$ 47,738,594	\$ 25,804,725	\$ 25,600,989	\$	73,453,846	\$	73,339,583

**Governmental Activities:** For the year ended June 30, 2022, Governmental activities decreased net position by \$89,473. In fiscal year 2021, net position for governmental activities decreased by \$786,031. This year's improvement was driven by an increase in revenues of \$1,036,788 which was partially offset by an increase of \$340,230 in expenses.

For revenues, the largest increases were in charges for services, capital grants and gain on the sale of property.

- Charges for services increased by \$484,757. This category reflects charges for access to the Warrenton Aquatic and Recreation Facility (WARF), which suffered from the effects of the pandemic more than other functional areas but reopened to the public in stages beginning in July 2020. The facility has continued a positive trend and restored services to a pre-pandemic level.
- The capital grants category increased by \$285,212. This represents the grant-funded portion of the construction of a trail across the road from the WARF.
- Gain on the sale of property represents an unusual item for the Town. In fiscal year 2022, the Town sold a surplus parcel for an increase in that category of \$175,275.
- Other areas of increase:
  - o General property taxes increased by \$124,294 due to increases in assessed values. 2022 was a reassessment year for real estate. The used car market impacted the valuation of personal property.
  - o The other local taxes category increased by \$127,480 as meals tax, lodging tax, and sales tax continued their positive trend upward.

Total expenses increased by \$340,230 partially due to the Federal funds received to support the response to COVID-19 and due to parks and recreation spending as previously noted. Coronavirus Relief Funds (CRF) were used for general government administration and public safety. A small amount of Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) were spent in fiscal year 2022.

- General government administration spending increased by \$325,983. Information technology improvements made with Federal funding during the pandemic have ongoing maintenance and licensing costs.
- Parks and recreation expenses increased by \$368,489 as pre-pandemic service levels were restored.

**Business-type Activities:** Business-type activities increased net position by \$203,736. On the revenue side, charges for services increased by \$232,153 due to the implementation of a new Stormwater Management Utility fee. In fiscal year 2022, the Town collected \$774,127 in Stormwater Management Utility fees. This new revenue source was offset by a decrease in the amount of connection fees collected for the Water and Sewer fund, due to fewer housing projects underway in fiscal year 2022. Water and Sewer expenses increased by \$472,468 compared to the prior year due to inflation. The newly established Stormwater Management Utility fund recorded total expenses of \$462,033. Interest on long-term debt decreased by \$83,587.

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As mentioned earlier, the Town uses fund accounting to ensure compliance with finance-related legal requirements and to demonstrate accountability. The following highlights of the Town's funds are provided.

**Governmental Funds:** The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of financial resources. Such information is useful in assessing the Town's financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the fiscal year, the Town's governmental funds reported ending fund balances of \$16,216,654, an increase of \$119,561 compared to the prior year. Approximately 58.8%, or \$9,542,190, of total fund balance is unassigned, which is available for spending at the government's discretion. The remainder of fund balance is classified as nonspendable, restricted, committed, or assigned to indicate that it is not available for new spending.

**Proprietary Funds:** The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in greater detail. The Town reports two proprietary funds - the Water and Sewer Fund and the newly established Stormwater Fund.

For the Water and Sewer Fund, total net position as of June 30, 2022 is \$25,480,871, a decrease of \$120,108 compared to June 30, 2021. The net investment in capital assets is \$19,194,441, which reflects a decrease of \$400,957. The Town has recently completed two major projects for the Water Treatment Plant and the Wastewater Treatment Plant that drove the increase in the net investment in capital assets. Unrestricted net position of the Water and Sewer Fund at the end of the year was \$5,964,457, or 23.4 %, of the fund's net position. This reflects an increase in unrestricted net position from fiscal year 2021 of \$193,297, which is mostly related to the refunding of outstanding debt accomplished during the fiscal year.

The greatest impact year after year for the proprietary fund is depreciation expense. Depreciation expense for the fiscal year ended June 30, 2022 was \$1,133,289 for the Water and Sewer Fund. The activity of this fund is capital intensive, requiring extensive ongoing annual maintenance expenses and a proactive capital improvement program.

For the Stormwater Fund, total net position as of June 30, 2022 is \$323,854. This is a newly established fund and there is no investment in capital assets as of the end of the fiscal year. The unrestricted portion of net position is \$314,103, which represents 96.9% of net position.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The difference between the original budgeted appropriation and the final amended budgeted appropriation for the general fund was \$3,636,366, or 21.7%, of the total original budget. Final actual expenditures were \$4,259,643, or 20.9 %, less than final amended appropriations. The two functional areas that realized the greatest variation

with the budget were capital outlay and public works. For capital outlay, there were multi-year projects that were carried over into the next fiscal year. For public works, multiple projects suffered from delays in scheduling contractors and long-lead times related to asset purchases that stem from the current global economic conditions.

Final actual revenue exceeded the final amended budget amounts by \$766,343. This was largely due to the extremely conservative revenue estimates used to develop the Fiscal Year 2022 budget. The largest variances were in the other local taxes category, in particular bank stock taxes and restaurant food taxes. Bank stock taxes exceeded the budget by \$530,962. This is a difficult category to predict because of limited insight into the nature of the banks operations and the deductions allowed on the return filed with the Virginia Department of Taxation. Restaurant food tax exceeded the budget by \$676,359. This category was conservatively estimated due to concerns over the potential for additional waves of COVID-19; however, this category trended higher throughout the pandemic, most likely due to the availability of take-out, curbside delivery, and home delivery options.

#### **CAPITAL ASSETS AND LONG-TERM OBLIGATIONS**

#### Capital assets

The Town's capital asset classes include land, utility plant in service, buildings, infrastructure, machinery and equipment, and construction in progress. The total value of capital assets reported for the entity was \$73,803,018, which is a decrease of \$1,804,318 compared to fiscal year 2021. It should be noted that the totals reported in this section are net of accumulated depreciation but not of related debt, and as a result vary from the net investment in capital assets reported earlier in this discussion and analysis.

Capital assets for the Town's governmental activities as of June 30, 2022, total \$43,482,031 (net of accumulated depreciation). As noted in Table 3, the largest class of assets for governmental activities is buildings and improvements. This asset class includes the Warrenton Aquatic and Recreation Facility (WARF), Town Hall, the Public Safety Facility, and the Public Works Facility. The total net decrease in governmental activities capital assets for the current fiscal year was \$1,176,907. Depreciation expense charged for governmental activities for the period ended June 30, 2022 was \$2,678,970.

Capital asset additions during fiscal year 2022 for governmental activities totaled \$1,506,129. The following are some of the major additions in this category:

- Construction of Timber Fence Trail \$423,188
- Town Hall renovations and upgrades \$324,029
- ➤ Public safety vehicle acquisition and replacements \$97,587
- ➤ Public works equipment replacements \$635,020

The Town's business-type activity capital assets total \$30,320,987 (net of accumulated depreciation) which reflects a net decrease of \$627,411 from the prior year. The largest class of assets for business-type activities is Utility plant in service, which includes the Water Treatment Plant, the Wastewater Treatment Plant, and the transmission and distribution lines for the system. Depreciation expense for business-type activities for the period ended June 30, 2022 was \$1,133,289.

For business-type activities, capital asset additions totaled \$505,878, including the following major items:

- ➤ Ultraviolet Disinfector Update at Wastewater Plant \$202,678
- > 2023 Kenworth T880 \$136,960
- > CAT Excavator \$85,001

Table 4

Town of Warrenton

Capital Assets (net of depreciation)

	Governme	enta	l activities	_	Business	-type	activities	_	Total					
	June 30, 2022	-	June 30, 2021	<u>-</u>	June 30, 2022		June 30, 2021	-	June 30, 2022		June 30, 2021			
Land Construction in progress	\$ 4,627,473 82,167	\$	4,640,673 195,456	\$	665,660	\$	665,660	\$	5,293,133 2,835,951	\$	5,306,333 2,907,480			
Utility plant in service Buildings and	-		-		25,915,279		26,655,538		25,915,279		26,655,538			
improvements Infrastructure Furniture, equipment,	21,540,136 12,970,590		22,248,515 13,756,269		-		-		21,540,136 12,970,590		22,248,515 13,756,269			
and vehicles Right of use leased	4,120,438		3,818,025		986,264		915,176		5,106,702		4,733,201			
asset Total	\$ 141,227 43,482,031	\$	44,658,938	\$	30,320,987	\$	30,948,398	\$	73,803,018	\$	75,607,336			

Additional information on the Town's capital assets may be found in Note 6 to the financial statements.

#### **Long-term Obligations**

At the end of the fiscal year, the Town had \$22.1 million in outstanding obligations. This represents a decrease of \$5,044,465 from the prior year. Table 4 summarizes the outstanding obligations of the Town:

Town of Warrenton
Long-term Obligations

		Governn	nenta	al activities	_	Business	-type	e activities	Total					
		June 30,		June 30,		June 30,		June 30,		June 30,		June 30,		June 30,
	-	2022		2021	-	2022		2021		2022	•	2021		
General obligation bonds	\$	8,165,000	\$	10,097,000	\$	10,583,000	\$	11,353,000	\$	18,748,000	\$	21,450,000		
Premium on refunding		1,532,885		-		543,546		-		2,076,431		-		
Financial purchases		31,383		99,433		-		-		31,383		99,433		
Net pension liability		-		3,201,087		-		1,041,735		-		4,242,822		
Net OPEB liability		291,829		406,809		80,156		116,872		371,985		523,681		
Lease liability Compensated		141,227		-		-		-		141,227		-		
absences	-	561,289		627,780	-	187,437		218,501		748,726		846,281		
Total	\$	10,723,613	\$	14,432,109	\$	11,394,139	\$	12,730,108	\$	22,117,752	\$	27,162,217		

In July 2021, the Town refunded its outstanding debt. This achieved total net present value savings of \$1,669,781. This is composed of \$787,953 for governmental activities and \$881,828 for business-type activities. Additional information on the Town's long-term debt can be found in Note 7 to the financial statements. Details regarding the Town's net pension liability can be found in Note 8 and information on the net other postemployment benefits liability can be found in Note 9.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

#### **Economic Factors**

The following economic factors were considered in the preparation of the budget for Fiscal Year 2023:

- The Town monitors monthly receipts in the areas of Meals Tax, Lodging Tax, and Sales Tax to gauge the impact on our local economy. Several revenue categories continued positive upward trends in 2022 compared to fiscal year 2021:
  - o Meals tax revenue increased by \$468,428, or 16.6%
  - o Transient occupancy tax revenue increased by \$64,166, or 32.6%
  - o Sales tax revenue increased by \$53,678, or 5.8%
- The unemployment rate for Fauquier County improved from 3.5% in June 2021 to 2.6% in June 2022 and per capita personal income rose from \$37,031 to \$38,543.

#### Fiscal Year 2023 Budget and Rates

- The Fiscal Year 2023 Adopted Budget included tax rate increases for two categories and one tax rate decrease.
  - Meals tax was increased from 4% to 6%.
  - o Cigarette tax was increased from \$0.20 to \$0.40 per pack.
  - o The Fauquier County Commissioner of the Revenue serves as the assessor for property located in Town. Every four years, a reassessment of real estate is conducted. The values from the latest reassessment went into effect on January 1, 2022. The level of increase in the reassessment triggered the requirement for a public hearing on the effective rate increase. During that public hearing, the rate was equalized from \$0.05 to \$0.0401 per \$100 of assessed value.
- The total appropriation for all funds is \$31,180,630, which is an increase of \$4,677,605, or 17.6%, from the Fiscal Year 2022 Adopted Budget.
- The Town Council adopted a Stormwater Management Utility Fee during fiscal year 2021 but chose to delay implementation until fiscal year 2022. The fee is added to real estate bills, which are due twice a year in June and December. A Stormwater Utility Fund was established effective July 1, 2021 to account for all fee revenue and stormwater management operating and capital expenses. The fee was collected for the first time in December 2021.
- The adopted General Fund budget for fiscal year 2023 is \$16,413,084, an increase of only \$70,855, or 0.4%, from the adopted budget for fiscal year 2022. The budget reduced full-time equivalent positions by 1.57 FTEs.
- General capital projects are budgeted in a separate fund, and total \$50,000 for fiscal year 2023. The general fund capital projects contemplated in the Capital Improvement Plan are funded by the American Rescue Plan Act (ARPA) funds for fiscal year 2023.
- The Town maintains asset replacement funds for both general and water and sewer funds to address ongoing major repairs, maintenance, and replacement of capital assets. For fiscal year 2023, the general asset replacement fund totals \$150,000, supported fully by a transfer from the general fund. General asset replacements will be funded by ARPA in fiscal year 2023.

- The largest revenue categories for the general fund are the other local taxes category at 61%, which includes the Town's two largest revenue sources business license taxes and meals taxes; State revenue at 19%, which consists primarily of funding for the maintenance of Town streets and roads; and general property taxes at 8.9%. Charges for services account for 4.6% of general fund revenue and represent user fees for the Warrenton Aquatic and Recreation Facility (WARF). The charges for services budget increased by 9.5% for the fiscal year 2023 budget based on revenue trends at the time the budget was developed.
- The largest functional expenditure areas for the general fund are public works at 27.8% and public safety at 25.9%.
- The fiscal year 2023 adopted budget for the general fund plans for the use of \$440,232 of fund balance. Fund balance is utilized to support capital expenditures. The use of fund balance for this purpose is in line with the Town Council's adopted policy.
- The fiscal year 2023 adopted budget includes water and sewer rate increases effective July 1, 2022 consistent with a rate study conducted by NewGen Strategies in 2021. The Water and sewer operating fund budget totals \$6,596,935, an increase of \$291,061, or 4.6%, compared to the prior year.
- The Water and sewer capital program totals \$4,111,102. Capital projects total \$1,348,102 and asset replacements total \$2,763,000.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide readers with a general overview of the Town of Warrenton's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town of Warrenton, Finance Department, P.O. Box 341, Warrenton, Virginia 20188.

# BASIC FINANCIAL STATEMENTS

# STATEMENT OF NET POSITION June 30, 2022

	Governmental Activities	Primary Government Business-Type Activities	Total
ASSETS			
Cash and cash equivalents (Note 2)	\$ 16,992,979	\$ 6,652,997	\$ 23,645,976
Cash and cash equivalent, restricted (Note 2)	699,326	326,115	1,025,441
Investments (Note 2)	3,674,230	-	3,674,230
Receivables, net (Note 3)	542,632	1,058,690	1,601,322
Due from other governmental units (Note 4)	349,644	1,030,070	349,644
Lease receivables (Note 5)	349,044	2 252 526	
Inventories	205,580	2,353,526	2,353,526
		240,212	445,792
Prepaids	119,150	-	119,150
Capital assets: (Note 6)	4.700.640	2 412 444	0.120.004
Nondepreciable	4,709,640	3,419,444	8,129,084
Depreciable, net	38,772,391	26,901,543	65,673,934
Net pension asset (Note 8)	239,218	84,995	324,213
Total assets	66,304,790	41,037,522	107,342,312
DEFERRED OUTFLOWS OF RESOURCES			
Deferred charge on refunding	341,684	-	341,684
Deferred outflows related to pensions (Note 8)	1,064,251	378,130	1,442,381
Deferred outflows related to other postemployment			
benefits (Note 9)	100,805	27,688	128,493
Total deferred outflows of resources	1,506,740	405,818	1,912,558
LIABILITIES			
Accounts payable	620,508	329,330	949,838
Accrued payroll and related liabilities	556,495	263,013	819,508
Customer deposits	-	104,839	104,839
Accrued interest payable	89,345	119,846	209,191
Unearned revenue	5,149,564	79,386	5,228,950
Long-term liabilities:	3,119,301	77,500	3,220,730
Due within one year (Note 7)	812,404	514,563	1,326,967
Due in more than one year (Note 7)	9,619,380	10,799,420	20,418,800
Net other postemployment benefit liability (Note 9)	291,829	80,156	371,985
Total liabilities	17,139,525	12,290,553	29,430,078
	17,137,323	12,270,333	27,430,076
DEFERRED INFLOWS OF RESOURCES Property taxes	670		670
		1 020 775	
Deferred inflows related to pensions (Note 8)	2,901,123	1,030,775	3,931,898
Deferred inflows related to other postemployment	121 001	22.260	154.251
benefits (Note 9)	121,091	33,260	154,351
Deferred inflows related to leases (Note 5)	-	2,284,027	2,284,027
Total deferred inflows of resources	3,022,884	3,348,062	6,370,946
NET POSITION			
Net investment in capital assets	34,401,208	19,194,441	53,595,649
Restricted:			
Net pension asset	239,218	84,995	324,213
Unspent maintenance funds	_	246,729	246,729
Capital outlay	251,338	· -	251,338
Perpetual Care – nonexpendable	633,360	-	633,360
Unrestricted	12,123,997	6,278,560	18,402,557
Total net position	\$ 47,649,121	\$ 25,804,725	\$ 73,453,846

The Notes to Financial Statements are an integral part of this statement.

# STATEMENT OF ACTIVITIES Year Ended June 30, 2022

				Progra	am Revenues				Net (Expense) R	evenue	e and Changes ir	Net P	osition
Functions/Programs	Expenses		harges for Services	(	Operating Grants and ontributions	G	Capital Frants and ntributions	G	overnmental Activities		ry Government Business- Type Activities		Total
Primary Government: Governmental activities General government administration Public safety Public works	\$ 2,186,451 4,715,140 4,779,200	\$	207,878 76,229	\$	270,663 1,489,210	\$	- - 280,712	\$	(1,978,573) (4,368,248) (3,009,278)			\$	(1,978,573) (4,368,248) (3,009,278)
Health and welfare Parks, recreation, and cultural Community development Interest on long-term debt	 173,245 2,871,147 713,617 452,079		1,075,663				4,500		(173,245) (1,790,984) (713,617) (452,079)				(173,245) (1,790,984) (713,617) (452,079)
Total governmental activities	 15,890,879		1,359,770		1,759,873		285,212		(12,486,024)				(12,486,024)
Business-type activities Water and sewer Stormwater	6,369,617 462,033		5,970,588 774,127		- -		- -				(399,029) 312,094		(399,029) 312,094
Total business-type activities	 6,831,650		6,744,715								(86,935)		(86,935)
Total primary government	\$ 22,722,529	\$	8,104,485	\$	1,759,873	\$	285,212		(12,486,024)		(86,935)		(12,572,959)
		Pro Sal Co Bu Me Ba Otl Interg Unre: Gain Misc Gran	on sale of assets ellaneous	venue, u (loss) f	nrestricted from use of mone restricted to spec				1,497,352 978,837 499,103 1,964,786 3,296,859 1,330,962 715,322 547,734 (95,166) 175,275 238,715 1,246,772 12,396,551		34,757 255,914 - - 290,671		1,497,352 978,837 499,103 1,964,786 3,296,859 1,330,962 715,322 582,491 160,748 175,275 238,715 1,246,772 12,687,222
			ge in net position						(89,473)		203,736		114,263
			POSITION AT		1				47,738,594		25,600,989		73,339,583
		NET	POSITION AT	JUNE	30			\$	47,649,121	\$	25,804,725	\$	73,453,846

The Notes to Financial Statements are an integral part of this statement.

# BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2022

	General Fund	Permanent Perpetual Care Fund	Total
ASSETS  Cash and cash equivalents (Note 2) Cash and cash equivalents, restricted (Note 2) Investments (Note 2) Receivables, net (Note 3) Due from other governmental units (Note 4) Inventories Prepaids	\$ 16,359,619 699,326 3,674,230 542,632 349,644 205,580 119,150	\$ 633,360 - - - - - -	\$ 16,992,979 699,326 3,674,230 542,632 349,644 205,580 119,150
Total assets	\$ 21,950,181	\$ 633,360	\$ 22,583,541
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES LIABILITIES Accounts payable Accrued payroll and related liabilities Unearned revenue  Total liabilities	\$ 620,508 556,495 5,149,564 6,326,567	\$ - - -	\$ 620,508 556,495 5,149,564 6,326,567
DEFERRED INFLOWS OF RESOURCES Unavailable revenue	40,320	<u> </u>	40,320
FUND BALANCES (Note 12) Nonspendable Restricted Committed Assigned Unassigned Total fund balances	324,730 699,326 2,528,550 2,488,498 9,542,190	633,360	958,090 699,326 2,528,550 2,488,498 9,542,190
Total liabilities, deferred inflows of resources, and fund balances	\$ 21,950,181	\$ 633,360	\$ 22,583,541

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION June 30, 2022

Ending fund balance – governmental fund		\$ 16,216,654
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  Governmental capital assets  Less: accumulated depreciation	\$ 91,570,782 (48,088,751)	43,482,031
Certain receivables are not available to pay for current period expenditures and therefore are deferred in the funds.		39,650
Financial statement elements related to other postemployment benefits and pensions are applicable to future periods and, therefore, are not reported in the funds.  Deferred outflows of related to: Pensions Other postemployment benefits Deferred inflows related to: Pensions Other postemployment benefits Net pension asset Net other postemployment benefit liability	1,064,251 100,805 (2,901,123) (121,091) 239,218 (291,829)	(1,909,769)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.  General obligation bonds, including unamortized premium Financed purchases  Deferred charge on refunding  Lease liabilities  Accrued interest payable  Compensated absences	(9,697,885) (31,383) 341,684 (141,227) (89,345) (561,289)	(10,179,445)
Total net position – governmental activities		\$ 47,649,121

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS Year Ended June 30, 2022

	General Fund	Permanent Perpetual Care Fund	Total
REVENUES			
General property taxes	\$ 1,461,261	\$ -	\$ 1,461,261
Other local taxes	8,785,869	Ψ -	8,785,869
Permits, privilege fees, and regulatory licenses	207,878	_	207,878
Fines and forfeitures	76,229	_	76,229
Revenue (loss) from use of money and property	(96,717)	1,551	(95,166)
Charges for services	1,075,663	-	1,075,663
Miscellaneous	238,715	_	238,715
Intergovernmental	230,710		250,715
Commonwealth	2,999,607	_	2,999,607
Federal	839,985	_	839,985
Total revenues	15,588,490	1,551	15,590,041
EXPENDITURES			
Current			
General government administration	1,716,121	-	1,716,121
Public safety	4,488,739	-	4,488,739
Public works	3,466,980	-	3,466,980
Health and welfare	173,361	-	173,361
Parks, recreation, and cultural	2,216,458	-	2,216,458
Community development	714,724	-	714,724
Capital outlay	2,124,098	-	2,124,098
Debt service			
Principal retirement	623,050	-	623,050
Interest and other fiscal charges	606,120		606,120
Total expenditures	16,129,651		16,129,651
Excess (deficiency) of revenues	(541.1(1)	1.551	(520 (10)
over (under) expenditures	(541,161)	1,551	(539,610)
OTHER FINANCING SOURCES (USES)			
Issuance of lease	141,227	-	141,227
Proceeds from issuance of debt	8,720,000	-	8,720,000
Payments to escrow agent	(10,097,000)	-	(10,097,000)
Premium on debt issuance	1,706,469	-	1,706,469
Proceeds from sale of capital assets	188,475		188,475
Total other financing sources (uses)	659,171		659,171
Net change in fund balance	118,010	1,551	119,561
FUND BALANCE AT JULY 1	15,465,284	631,809	16,097,093
FUND BALANCE AT JUNE 30	\$ 15,583,294	\$ 633,360	\$ 16,216,654

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2022

Net change in fund balance – total governmental fund		\$	119,561
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures; however, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and			
reported as depreciation expense.  Capital outlays  Book value of capital assets disposed	\$ 1,515,263 (13,200)		
Depreciation expense	 (2,678,970)		(1,176,907)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.			36,091
			30,071
Governmental funds report employer contributions as expenditures. However, in the Statement of Activities the cost of pension benefits earned net of employee contributions is reported as pension expense.			
Employer pension contributions	469,699		
Pension expense net of employer contributions	79,562		549,261
Governmental funds report employer other postemployment benefit contributions as expenditures. However, in the Statement of Activities the cost of these benefits earned, net of employee contributions, is reported as other postemployment benefit			
expense. Employer life insurance contributions Life insurance expense	27,948 (18,313)		9,635
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas there amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. Details supporting this adjustment are as follows:			7,033
Issuance of debt Amortization of deferred amounts Amortization of premium Principal retired on general obligation bonds Principal retired on financed purchases	(10,567,696) (39,492) 173,584 10,652,000 68,050		286,446
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds. This adjustment combines the net changes of the following:  Change in compensated absences Change in accrued interest payable	66,491 19,949		,
Change in not position of governmental estimities		•	86,440
Change in net position of governmental activities		Φ	(89,473)

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND Year Ended June 30, 2022

	<b>D</b>			Variance with Final Budget
	Original Original	Amounts Final	Actual	Positive (Negative)
	Original	Tillai	Actual	(Negative)
REVENUES				
General property taxes	\$ 1,414,274	\$ 1,414,274	\$ 1,461,261	\$ 46,987
Other local taxes	7,452,169	7,452,169	8,785,869	1,333,700
Permits, privilege fees, and regulatory	101 150	101 150	207.070	26.520
licenses	181,150	181,150	207,878	26,728
Fines and forfeitures	185,000	185,000	76,229	(108,771)
Revenue from use of money and	200,000	200,000	(0( 717)	(206.717)
property Changes for services	200,000	200,000 695,154	(96,717)	(296,717)
Charges for services Miscellaneous	695,154 268,828	283,011	1,075,663 238,715	380,509 (44,296)
Intergovernmental	200,020	263,011	230,/13	(44,290)
Commonwealth	3,004,142	3,012,937	2,999,607	(13,330)
Federal	361,127	1,398,452	839,985	(558,467)
Total revenues	13,761,844	14,822,147	15,588,490	766,343
	15,701,011	11,022,117	15,500,150	700,515
EXPENDITURES				
Current	2 00 6 602	2 1 7 7 6 6 7	2 00 6 0 40	1.60.01.6
General government administration	2,986,683	3,155,665	2,986,849	168,816
Public safety	3,956,844	3,961,298	3,893,392	67,906
Public works	3,662,452	5,020,542	3,030,491	1,990,051
Health and welfare	173,361	173,361	173,361	262 002
Parks, recreation, and cultural	2,114,792 740,038	2,336,792 869,463	2,073,699 618,591	263,093 250,872
Community development Capital outlay	2,152,278	3,905,693	2,124,098	1,781,595
Debt service	2,132,276	3,903,093	2,124,096	1,761,393
Principal retirement	709,050	709,050	623,050	86,000
Interest and other fiscal charges	257,430	257,430	606,120	(348,690)
Total expenditures	16,752,928	20,389,294	16,129,651	4,259,643
•	10,732,720	20,507,27	10,123,081	1,255,615
Excess (deficiency) of revenues				
over expenditures	(2,991,084)	(5,567,147)	(541,161)	5,025,986
OTHER FINANCING SOURCES (USES	5)			
Issuance of lease	-	_	141,227	141,227
Proceeds from issuance of debt	-	_	8,720,000	8,720,000
Payments to escrow agent	-	-	(10,097,000)	(10,097,000)
Premium on debt	-	-	1,706,469	1,706,469
Proceeds from sale of capital assets	-	-	188,475	188,475
Total other financine				
Total other financing			659,171	650 171
sources			039,1/1	659,171
Net change in fund balance	\$ (2,991,084)	\$ (5,567,147)	\$ 118,010	\$ 5,685,157

# STATEMENT OF NET POSITION – PROPRIETARY FUND June 30, 2022

	Business-T	ype Activities - Ente	rprise Fund
	Water and Sewer	Stormwater	Total
ASSETS CURRENT ASSETS Cash and cash equivalents (Note 2) Cash and cash equivalents, restricted (Note 2) Receivables, net (Note 3) Lease receivables (Note 5) Inventories	\$ 6,287,203 326,115 978,957 83,940 240,143	\$ 365,794 - 79,733 - 69	\$ 6,652,997 326,115 1,058,690 83,940 240,212
Total current assets	7,916,358	445,596	8,361,954
NONCURRENT ASSETS Lease receivables (Note 5) Capital assets (Note 6) Non-depreciable Depreciable, net Net pension asset (Note 8)	2,269,586 3,419,444 26,901,543 75,244	- - - 9,751	2,269,586 3,419,444 26,901,543 84,995
Total noncurrent assets	32,665,817	9,751	32,675,568
Total assets	40,582,175	455,347	41,037,522
DEFERRED OUTFLOWS OF RESOURCES Deferred outflows related to pensions (Note 8) Deferred outflows related to other postemployment benefits (Note 9)	334,751 24,632	43,379 3,056	378,130 27,688
Total deferred inflows of resources	359,383	46,435	405,818
LIABILITIES CURRENT LIABILITIES Accounts payable Accrued payroll and related liabilities Customer deposits Accrued interest payable Current portion of unearned revenue Long-term liabilities – due within one year (Note 7)	317,429 227,755 104,839 119,846 11,446 514,563	11,901 35,258 - - -	329,330 263,013 104,839 119,846 11,446 514,563
Total current liabilities	1,295,878	47,159	1,343,037
NONCURRENT LIABILITIES Unearned revenue – net of current portion Net other postemployment benefit liability (Note 9) Long-term liabilities – due in more than one year (Note 7)	67,940 71,309 10,799,420	- 8,847 -	67,940 80,156 10,799,420
Total noncurrent liabilities	10,938,669	8,847	10,947,516
Total liabilities	12,234,547	56,006	12,290,553
DEFERRED INFLOWS OF RESOURCES  Deferred inflows related to pensions (Note 8)  Deferred inflows related to other postemployment benefits (Note 9)  Deferred inflows related to leases (Note 5)	912,524 29,589 2,284,027	118,251 3,671	1,030,775 33,260 2,284,027
Total deferred inflows of resources	3,226,140	121,922	3,348,062
NET POSITION  Net investment in capital assets Restricted for net pension asset Restricted for maintenance Unrestricted	19,194,441 75,244 246,729 5,964,457	9,751 - 314,103	19,194,441 84,995 246,729 6,278,560
Total net position	\$ 25,480,871	\$ 323,854	\$ 25,804,725

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION – PROPRIETARY FUND Year Ended June 30, 2022

	Business-	orise Fund	
	Water and Sewer	Stormwater	Total
OPERATING REVENUES			
Charges for services:			
Sale of water	\$ 2,140,716	\$ -	\$ 2,140,716
Sewer service charges	3,384,176	<u>-</u>	3,384,176
Stormwater service charges	-	773,629	773,629
Connection fees	336,545	-	336,545
Other fees	109,151	498	109,649
Total operating revenues	5,970,588	774,127	6,744,715
OPERATING EXPENSES			
Source of supply	1,074,607	-	1,074,607
Transmission and distribution	661,796	-	661,796
Meter reading	162,769	-	162,769
Wastewater treatment operation	2,036,536	-	2,036,536
Public utilities administration	840,477	462,033	1,302,510
Maintenance and repairs	22,053	-	22,053
Depreciation	1,133,289		1,133,289
Total operating expenses	5,931,527	462,033	6,393,560
Operating income	39,061	312,094	351,155
NON-OPERATING REVENUES (EXPENSES)			
Federal grants	23,007	11,750	34,757
Bond issuance cost	(138,796)	-	(138,796)
Interest revenue	167,892	-	167,892
Lease revenue	77,847	-	77,847
Rental revenue	10,175	-	10,175
Interest expense	(299,294)		(299,294)
Net non-operating revenues (expenses)	(159,169)	11,750	(147,419)
Change in net position	(120,108)	323,844	203,736
NET POSITION AT JULY 1	25,600,979	10	25,600,989
NET POSITION AT JUNE 30	\$ 25,480,871	\$ 323,854	\$ 25,804,725

# STATEMENT OF CASH FLOWS – PROPRIETARY FUND Year Ended June 30, 2022

			erprise Fund	
V	Water and			
	Sewer	Stormwater	Total	
OPERATING ACTIVITIES				
Receipts from customers \$	5,853,189	\$ 694,394	\$ 6,547,583	
	(2,634,831)	(287,566)	(2,922,397)	
	(2,637,951)	(52,784)	(2,690,735)	
Other receipts	109,151	-	109,151	
Net cash provided by operating activities	689,558	354,044	1,043,602	
NONCAPITAL FINANCING ACTIVITIES				
Federal grants	23,007	11,750	34,757	
CAPITAL AND RELATED FINANCING ACTIVITIES				
Purchase of capital assets	(505,878)	_	(505,878)	
<u>*</u>	11,453,546	_	11,453,546	
	11,680,000)	_	(11,680,000)	
Bond issuance costs	(138,796)	-	(138,796)	
Interest paid on capital debt	(352,348)		(352,348)	
Net cash used in capital and				
*	(1,223,476)		(1,223,476)	
INVESTING ACTIVITIES				
Interest revenue	167,892	-	167,892	
Rental and other income	18,523		18,523	
Net cash provided by investing activities	186,415		186,415	
Net increase (decrease) in				
cash and cash equivalents	(324,496)	365,794	41,298	
CASH AND CASH EQUIVALENTS				
Beginning at July 1	6,937,814		6,937,814	
Ending at June 30 \$	6,613,318	\$ 365,794	\$ 6,979,112	
RECONCILIATION TO EXHIBIT 8				
Cash and cash equivalents \$	6,287,203	\$ 365,794	\$ 6,652,997	
Cash and cash equivalent, restricted	326,115		326,115	
\$	6,613,318	\$ 365,794	\$ 6,979,112	

(Continued)

# STATEMENT OF CASH FLOWS – PROPRIETARY FUND Year Ended June 30, 2022

	Business-Type Activities – Enterprise Fund					
	V	Vater and				
	Sewer		Stormwater			Total
RECONCILIATION OF OPERATING INCOME TO NET	Γ					
CASH PROVIDED BY OPERATING ACTIVITIES						
Operating income	\$	39,061	\$	312,094	\$	351,155
Adjustments to reconcile operating income to net cash provided by operating activities:						
Depreciation		1,133,289		_		1,133,289
Pension expense net of employer contribution		(196,145)		83,719		(112,426)
Other postemployment benefit expense net		(170,113)		05,717		(112, 120)
of employer contribution		(16,170)		(9,136)		(25,306)
Change in assets and liabilities:		(10,170)		(),130)		(23,300)
(Increase) decrease in:						
Accounts receivable		12,030		(79,733)		(67,703)
Lease receivable		12,030		(17,133)		(07,703)
Inventories		29,756		(69)		29,687
Increase (decrease) in:		27,730		(0))		27,007
Accounts payable		(239,234)		11,901		(227,333)
Accrued payroll and related liabilities		(23),234) $(21,687)$		35,268		13,581
		(8,850)		33,200		(8,850)
Customer deposits Unearned revenue				-		
		(11,428)		-		(11,428)
Compensated absences		(31,064)				(31,064)
Net cash provided by operating activities	\$	689,558	\$	354,044	\$	1,043,602

# STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS June 30, 2022

	General Custodial Fund		_	tirement Fund	Total		
ASSETS Cash and cash equivalents	\$	349,346	\$	10,346	\$	359,692	
LIABILITIES Accounts payable		490				490	
NET POSITION Restricted for: Employees Benefit of individuals		348,856		10,346		10,346 348,856	
	\$	348,856	\$	10,346	\$	359,202	

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS Year Ended June 30, 2022

	General Custodial Fund		Retirement Fund		Total
ADDITIONS  Contributions for the benefit of individuals Interest earnings	\$	4,088	\$	- 27	\$ 4,088 27
Total additions		4,088		27	4,115
<b>DEDUCTIONS</b> Payments to benefit individuals		32,446		-	 32,446
Total deductions		32,446			32,446
Increase (decrease) in fiduciary net position		(28,358)		27	(28,331)
NET POSITION – beginning		377,214		10,319	387,533
NET POSITION – ending	\$	348,856	\$	10,346	\$ 359,202

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 1. Summary of Significant Accounting Policies

#### A. The Financial Reporting Entity

The Town of Warrenton (the "Town") was established in 1810. It is a political subdivision of the Commonwealth of Virginia operating under the Council-Manager form of government. The Town Council consist of an elected Mayor and seven-member Council. The Town has no component units.

# B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses, of a given function or segment, are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual government funds and enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary funds financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 1. Summary of Significant Accounting Policies (Continued)

# C. <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

Property taxes, meals taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The Town reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *perpetual care fund* which is used to account for funds received for the Town's cemetery. The interest income can be used to maintain the cemetery.

The Town reports the following major proprietary funds:

The water and sewer fund accounts for the financing of services to the general public where all or most of the operating expenses involved are intended to be recovered in the form of user charges. The water and sewer enterprise fund consists of the activities relating to providing water and sewer services to the Town's residents, businesses, and other organizations.

The *stormwater fund* accounts for the operations and maintenance of the storm sewer collection.

Additionally, the Town reports the following fund type:

The *fiduciary funds* account for assets held by the Town in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. Custodial funds include the Town's general custodial fund and retirement fund. The Town's custodial fund accounts for funds held for other entities and the retirement fund accounts for amounts held for employees for payment to the Virginia Retirement System (VRS).

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's proprietary funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water and sewer enterprise fund are charges to customers for sales and services. Operating expenses of the water and sewer fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### D. Budgets and Budgetary Accounting

The following procedures are used by the Town in establishing the budgetary data reflected in the financial statements:

- 1) Prior to May 1<sup>st</sup>, the Town Manager submits to Town Council a proposed operating and capital budget for the fiscal year commencing the following July 1<sup>st</sup>. This budget includes proposed expenditures and the means of financing them. There is no legally adopted budget for the perpetual care fund.
- 2) Public hearings are conducted to obtain citizen comments.
- 3) Prior to July 1<sup>st</sup>, the budget is legally enacted through passage of an appropriations resolution. Town Council may, from time to time, amend the budget, providing for additional expenditures and the means for financing them.
- 4) The appropriations resolution places legal restrictions on expenditures at the department or category level. The appropriation for each department or category can be revised only by Town Council. The Town Manager is authorized to transfer budgeted amounts within departments.
- 5) Formal budgetary integration is employed as a management control device during the year.
- 6) Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
- 7) Appropriations lapse on June 30<sup>th</sup> for all Town funds, unless they are carried forward by a resolution of Town Council.
- 8) All budget data presented in the accompanying financial statements includes the original and revised budgets as of June 30<sup>th</sup>.

Certain functions of the primary government provide services, such as information technology and fleet services, to all functions of the Town. For financial reporting purposes, the cost of these services are allocated to all the functions within the General Fund. For budget presentation, these costs are presented in their entirety within the general government administration function.

#### E. Cash and Cash Equivalents

Cash and cash equivalents are defined as short-term highly liquid investments with an original maturity of three months or less when purchased. Certificates of deposit with a maturity greater than three months are considered investments.

#### F. Investments and Fair Measurement

Investments in the Virginia Investment Pool is invested in high-quality corporate and government securities and the Town's investment is reported at fair value using its net asset value per share in the pool.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### **G.** Inventories

Inventories are stated at cost (first-in, first-out) and are expensed when used. Inventories consist of parts and materials held for consumption, which are recorded as an expenditure or expense when used.

# H. Prepaid Items

Prepaid items consist primarily of membership dues incurred for periods in a subsequent fiscal year. Prepaid items are accounted for using the consumption method. The payments are recorded as expenditures in the fiscal year related to the coverage period.

#### I. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are assets with an initial, individual cost of more than \$5,000 and a useful life of more than one year. Infrastructure assets capitalized have an original cost of \$25,000 or more. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	50 years
Utility plant in service	50 years
Furniture, equipment, vehicles	5-10 years
Infrastructure	30-50 years

Lease assets are amortized over the shorter of the lease term or useful life of the underlying asset.

#### J. Allowance for Uncollectible Accounts

The Town calculates its allowance for uncollectible accounts using historical collection data and specific account analysis. The allowance is comprised of the following:

Real estate taxes – general fund	\$ 11,565
Personal property taxes – general fund	33,135
Water and sewer fund receivables – water and sewer fund	30,386
	 _
	\$ 75,086

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### K. Deferred Outflows/Inflows of Resources

In addition to assets, the statements that present net position report a separate section for deferred outflows of resources. These items represent a consumption of net assets that applies to future periods and so will *not* be recognized as an outflow of resources (expenses/expenditure) until then.

In addition to liabilities, the statements that present financial position report a separate section for deferred inflows of resources. These items represent an acquisition of net assets that applies to future periods and so will *not* be recognized as an inflow of resources (revenue) until that time. The Town has the following items that qualify for reporting as deferred inflows or outflows:

- Deferred loss on refunding. A deferred loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Due to the relationship with outstanding debt, these deferred outflows are included in the calculation of net position, net investment in capital assets.
- Differences between expected and actual experience for economic/demographic factors in the measurement of the total pension or OPEB liability. This difference will be recognized in pension or OPEB expense over the remaining service life of the employees subject to the plan, and may be reported as a deferred inflow or outflow as applicable.
- Changes in assumptions on pension plan or OPEB investments. This difference will be recognized in pension or OPEB expense over the remaining service life of the employees subject to the plan, and may be reported as a deferred inflow or outflow as appropriate.
- Differences between projected and actual earnings on pension and OPEB plan investments. This difference will be recognized in pension or OPEB expense over a closed five year period and may be reported as a deferred inflow or outflow as appropriate.
- Changes in proportionate share between measurement dates on OPEB liability. This difference will be recognized in OPEB expense over the remaining service life of the employees subject to the plan, and is reflected as a deferred inflow or outflow as appropriate.
- Contributions subsequent to the measurement date for pensions and other postemployment benefits (OPEB); this will be applied to the net pension or OPEB liability in the next fiscal year and is reflected as a deferred outflow.
- The governmental funds report unavailable revenue from delinquent property taxes not collected within 60 days of year end. These amounts are deferred and recognized in the period that the amounts become available.
- On the government-wide statements, amounts prepaid on the 2nd half installment of property taxes. These amounts are deferred and recognized in the following period.
- Lease-related amounts are recognized at the inception of leases in which the Town is the lessor. The deferred inflow of resources is recorded in an amount equal to the corresponding lease receivable plus certain additional amounts received from the lessee at or before the commencement of the lease term that related to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The inflow of resources is recognized in a systematic and rational manner over the term of the lease.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### **Note 1.** Summary of Significant Accounting Policies (Continued)

#### L. Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring all financial statement elements related to pension and OPEB plans, information about the fiduciary net position of the Town's Plans and the additions to/deductions from the Town's Plans net fiduciary position have been determined on the same basis as they were reported by the VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### M. Compensated Absences

The Town has policies which allow for the accumulation and vesting of limited amounts of paid time off until termination or retirement. Amounts of such absences are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds when the leave is due and payable.

#### N. Long-Term Obligations

In the government-wide financial statements and proprietary fund type financial statements, *long-term debt* and other long-term obligations are reported as liabilities in the applicable fund-type statements of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the period of debt issuance. The face amount of debt issued and premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### O. Unearned/Unavailable Revenue

In the statement of net position, unearned revenue arises when assets are received or recognized before revenue recognition criteria is satisfied and which consists of amounts received for maintaining the Warrenton Training Center in future years as well as unspent ARPA, and CARES funding.

In the balance sheet of governmental funds, unearned/unavailable revenue arises when assets are recognized but are not available to finance expenditures of the current fiscal period or when assets are recognized before revenue recognition criteria is satisfied as described. Unearned/unavailable revenue consists of property taxes ARPA, and CARES funding.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### P. Net Position/Fund Balance

Net position in the government-wide and proprietary financial statements is classified as net investment in capital assets, restricted, and unrestricted. Restricted net position represents constraints on resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through state statute. Net investment in capital assets represents capital assets net of debt related to it.

Fund balance is divided into five classifications based primarily on the extent to which the Town is bound to observe constraints imposed upon the use of the resources in the governmental fund.

The classifications are as follows:

- Nonspendable Amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.
- **Restricted** Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed Amounts constrained to specific purposes by the Town, using its highest level of decision making authority; to be reported as committed, amounts cannot be used for any other purposes unless the same highest level of action is taken to remove or change the constraint.
- **Assigned** Amounts the Town intends to use for a specified purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority.
- Unassigned Amounts that are available for any purpose; positive amounts are reported only in the general fund.

Council establishes fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. Assigned fund balance is established by Council through adoption or amendment of the budget as intended for a specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

#### Q. Restricted Resources

The Town applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### R. Minimum Fund Balance Policy

The General Fund unassigned fund balance is targeted at no less than 50% of the current annual operating expenditure budget.

# S. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Significant encumbrances as of June 30<sup>th</sup> total \$2,488,498 in the general fund.

# T. Estimates

Management uses estimates and assumptions in preparing its financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent liabilities, and reported revenues, expenditures, and expenses. Actual results could differ from those estimates.

#### Note 2. Deposits and Investments

#### **Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### **Investments**

#### Investment policy

Statutes authorize the Town to invest in obligations of the United States or agencies thereof; obligations of the Commonwealth of Virginia or political subdivisions thereof; obligations of the International Bank for Reconstruction and Development (World Bank); the Asian Development Bank; "prime quality" commercial paper and certain corporate notes; banker's acceptances; repurchase agreements; the Virginia Investment Pool (VIP); the Virginia State Non-Arbitrage Program (SNAP); and the State Treasurer's Local Government Investment Pool (LGIP). The VIP, LGIP, and SNAP are not registered with the SEC but are overseen by the Treasurer of Virginia and the State Treasury Board. The fair value of the Town's position in the pools is the same as the value of the pool shares and is reported within the guidelines of GASB Statement No. 79.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

# Note 2. Deposits and Investments (Continued)

# **Investments** (Continued)

<u>Investment policy</u> (Continued)

As of June 30<sup>th</sup>, the Town had the following deposits and investments:

Туре	Fai	r Value_	Credit Rating	Weighted Average Maturity*	Percent of Portfolio
Demand deposits	\$ 8.	436,939	N/A	N/A	29.39 %
LGIP		143,602	AAAm	0.07	56.24
SNAP		447,988	AAAm	1 day	1.56
Virginia Investment Pool		674,230	AAAm	1.80	12.80
Cash on hand		2,580	N/A	N/A	0.01
	\$ 28,	705,339			100.00%
*Average maturity in years					
Reconciliation of deposits and investments to Exhibit 1:					
Cash and cash equivalents	\$ 23,	645,976			
Cash and cash equivalents, restricted	1,	025,441			
Investments	3,	674,230			
Total Exhibit 1 deposits and	20	245 647			
investments	28,	345,647			
Exhibit 11:					
Cash and cash equivalents		359,692			
Total Exhibit 11 deposits and					
investments		359,692			
Total Exhibits deposits and					
investments	\$ 28,	705,339			

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 2. Deposits and Investments (Continued)

#### **Investments (Continued)**

#### Credit risk

As required by state statute or by the Town, the policy requires that commercial paper must have a short-term debt rating of no less than "A-1" (or its equivalent) from at least two of the following; Moody's Investors Service, Standard & Poor's, and Fitch Investor's Service, provided that the issuing corporation has a net worth of \$50 million and its long-term debt is rated A or better by Moody's and Standard & Poor's. Bankers' acceptances and certificates of deposit maturing in less than one year must have a short-term debt rating of at least "A-1" by Standard & Poor's and "P-1" by Moody's Investor Service. Open-end investment funds must be registered under the Securities Act of the Commonwealth or the Federal Investment Company Act of 1940, provided that they invest only in securities approved for investment herein. Commonwealth of Virginia and Virginia Local Government Obligations secured by debt service reserve funds not subject to annual appropriation must be rated AA or higher by Moody's or Standard & Poor's. Repurchase agreements require that the counterparty be rated "A" or better by Moody's and Standard & Poor's.

#### Concentration of credit risk

Although the intent of the Policy is for the Town to diversify its investment portfolio to avoid incurring unreasonable risks regarding (i) security type, (ii) individual financial institution or issuing entity, and (iii) maturity, the Policy places no limit on the amount the Town may invest in any one issuer.

#### Interest rate risk

In accordance with its investment policy, the Town manages its exposure to declines in fair values by limiting its weighted average maturity of its investment portfolio to less than five years.

#### Custodial credit risk

The policy requires that all investment securities purchased be held in safekeeping by a third party and evidenced by safekeeping receipts. As required by the *Code of Virginia*, all security holdings with maturities over 30 days may not be held in safekeeping with the "counterparty" to the investment transaction. As of June 30, investments are held in a bank's trust department in the Town's name.

#### Restricted cash and cash equivalents

The water and sewer fund has restricted cash that consists of \$326,115 to maintain water lines for the Warrenton Training Center. Restricted cash in the general fund consists of \$251,338 in funds designated for capital outlay and \$447,988 in unspent bond proceeds.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 3. Receivables

Receivables are as follows:

	 General	 Water and Sewer	St	ormwater	 Total
Receivables: Property taxes Other local taxes Accounts	\$ 478,240 109,092	\$ 1,009,343	\$	79,733	\$ 478,240 109,092 1,089,076
Gross receivables Less: allowance for uncollectibles	587,332 (44,700)	 1,009,343		79,733	 1,676,408
Net receivables	\$ 542,632	\$ 978,957	\$	79,733	\$ 1,601,322

#### Note 4. Due from Other Governmental Units

Amounts due from other governmental units are as follows:

Commonwealth of Virginia:	
Sales tax	\$ 163,973
Communications tax	61,577
Utility tax	35,088
Other	 89,006
	\$ 349,644

#### Note 5. Lease Receivable

The water and sewer fund is the lessor of cell tower land usage for five year terms through 2045. Monthly payments are \$13,075 through 2045, at which time the guaranteed residual value is due.

The lease receivable is due as follows:

Year Ending	 Principal	]	Interest
2023	\$ 83,940	\$	73,686
2024	90,348		70,922
2025	97,301		67,950
2026	105,710		64,732
2027	114,560		61,241
2028 and beyond	 1,861,667		503,451
	\$ 2,353,526	\$	841,982

Lease and interest revenue was \$77,847 and \$76,251, respectively, for 2022.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

Note 6. Capital Assets

Capital asset activity for the year was as follows:

Governmental Activities	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not depreciated: Land Construction in progress	\$ 4,640,673 195,456	\$ - 18,804	\$ (13,200) (132,093)	\$ 4,627,473 82,167
Total capital assets, not depreciated	4,836,129	18,804	(145,293)	4,709,640
Capital assets, depreciated: Buildings and improvements Infrastructure Furniture, equipment, and vehicles	32,544,267 42,538,424 10,282,439	105,822 423,188 958,315	(26,800)	32,623,289 42,961,612 11,135,014
Total capital assets, depreciated	85,365,130	1,487,325	(132,540)	86,719,915
Less accumulated depreciation for: Buildings and improvements Infrastructure Furniture, equipment, and vehicles	10,295,752 28,782,155 6,464,414	787,401 1,208,867 682,702	(132,540)	11,083,153 29,991,022 7,014,576
Total accumulated, depreciation	45,542,321	2,678,970	(132,540)	48,088,751
Total capital assets, depreciated, net	39,822,809	(1,191,645)		38,631,164
Right-of-use leased assets Equipment		141,227	<u> </u>	141,227
Governmental activities capital assets, net	\$ 44,658,938	\$ (1,031,614)	\$ (145,293)	\$ 43,482,031

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

# **Note 6.** Capital Assets (Continued)

Business-Type Activities		Beginning Balance		Increases		Decreases		Ending Balance
Capital assets, not depreciated Land Construction in progress	\$	665,660 2,712,024	\$	- 54,610	\$	(12,850)	\$	665,660 2,753,784
Total capital assets, not depreciated	_	3,377,684		54,610	_	(12,850)		3,419,444
Utility plant in service Furniture, equipment, and		55,899,723		242,158		-		56,141,881
vehicles	_	3,277,926		221,960	_	(18,037)	_	3,481,849
Total capital assets, depreciated	_	59,177,649		464,118		(18,037)		59,623,730
Less accumulated depreciation for: Utility plant in service Furniture, equipment, and		29,244,185		982,417		-		30,226,602
vehicles	_	2,362,750		150,872		(18,037)		2,495,585
Total accumulated depreciation	_	31,606,935		1,133,289	_	(18,037)		32,722,187
Total capital assets, depreciated, net	_	27,570,714		(669,171)				26,901,543
Business-type activities capital assets, net	\$	30,948,398	\$	(614,561)	\$	(12,850)	\$	30,320,987
Depreciation expense was charged to	fu	nctions/progr	ams	as follows:				
Governmental activities Public works Public safety Parks, recreation, and cultural General government						\$		1,495,347 334,107 697,902 123,538
Community development  Total depreciation expe	ens	e – governme	ntal a	activities		\$		28,076 2,678,970
Business-type activities Water and sewer		-				<u> </u>		1,133,289

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

# Note 7. Long-Term Liabilities

The following is a summary of changes in long-term liabilities for the year:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Governmental activities: General obligation bonds – direct borrowings Premium on refunding Financed purchases Lease liability Compensated absences	\$ 10,097,000 - 99,433 - 627,780	\$ 8,720,000 1,706,469 - 141,227 62,778	\$ (10,652,000) \$ (173,584) (68,050) - (129,269)	8 8,165,000 1,532,885 31,383 141,227 561,289	\$ 475,000 220,840 31,383 29,052 56,129
	\$ 10,824,213	\$ 10,630,474	\$ 11,022,903	10,431,784	\$ 812,404
Business-type activities: General obligation bonds – direct borrowings Premium on refunding Compensated absences	\$ 11,353,000 - 218,501	\$ 10,910,000 592,795 21,850	\$ (11,680,000) \$ (49,249) (52,914)	5 10,583,000 543,546 187,437	\$ 432,000 63,819 18,744
	\$ 11,571,501	\$ 11,524,645	\$ 11,782,163	11,313,983	\$ 514,563

The annual requirements to amortize long-term debt and related interest are as follows:

	Governmental Activities								I	Business-Ty	pe A	Activities
		General Ob	ligat	tion Bond		Lease I	lities	(	General Ob	ligat	ion Bond	
Fiscal Year		Principal		Interest		Principal Interest			Principal		Interest	
2023	\$	475,000	\$	349,222	\$	29,052	\$	4,084	\$	432,000	\$	323,189
2024		500,000		324,238		29,989		3,147		502,000		307,728
2025		525,000		297,972		30,956		2,179		522,000		290,104
2026		560,000		270,169		26,340		1,247		538,000		271,821
2027		585,000		240,828		24,890		398		557,000		252,851
2028-2032		3,420,000		708,938		-		-		3,087,000		953,870
2033-2037		1,270,000		160,434		-		-		3,620,000		427,179
2038-2040		830,000		26,659		-		-		1,325,000		40,078
		·		·		·						
	\$	8,165,000	\$	2,378,460	\$	141,227	\$	11,055	\$ 1	0,583,000	\$	2,866,820

		Financed Purchases								
	P	rincipal	I	nterest						
2023	\$	31,383	\$	352						

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 7. Long-Term Liabilities (Continued)

Details of long-term indebtedness are as follows:

			Final						
	Interest Rates	Date Issued	Maturity Date	C	Amount of Original Issue		Governmental Activities	В	usiness-Type Activities
General obligation bonds:									
Refunding Series 2021A	2.75%	6/8/2021	2/15/2038	\$	7,100,000	\$	_	\$	6,728,000
Refunding Series 2021B	5.125%	11/1/2021	6/30/2040	\$	12,695,000	_	8,165,000	_	3,855,000
						\$	8,165,000	\$	10,583,000
Financial purchase									
U.S. Bancorp – vehicles	2.035%	7/28/2017	7/28/2022	\$	326,709	\$	31,383	\$	-
Lease liabilities:									
Canon	3.180%	6/30/2022	5/1/2027	\$	125,413	\$	125,413		-
Pitney Bowes	3.180%	6/30/2022	6/30/2025	\$	15,814	_	15,814	_	<u>-</u> _
						\$	141,227	\$	-

# Refunding

In August 2021, the Town issued \$12,695,000 of general obligation bonds to provide the refunding of the Town's Series 2012, 2016 and 2018 bonds in the amount of \$14,585,000. This refunding was undertaken to reduce total debt service payments over the next eighteen years by \$1,903,781, resulting in an economic gain of \$1,669,781.

#### Note 8. Defined Benefit Pension Plan

#### **Plan Description**

All full-time, salaried permanent employees of the Town of Warrenton, Virginia (the "Political Subdivision") are automatically covered by the VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the Virginia Retirement System (the "System") along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at:

- https://www.varetire.org/members/benefits/defined-benefit/plan1.asp,
- https://www.varetire.org/members/benefits/defined-benefit/plan2.asp,
- https://www.varetirement.org/hvbrid.html.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### **Note 8.** Defined Benefit Pension Plan (Continued)

#### **Employees Covered by Benefit Terms**

As of the June 30, 2020 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Members
Inactive members or their beneficiaries currently receiving benefits	92
Inactive members:	
Vested inactive members	23
Non-vested inactive members	39
Inactive members active elsewhere in VRS	43
Total inactive members	105
Active members	114
Total covered employees	311

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The political subdivision's contractually required contribution rate for the year ended June 30, 2022 was 9.06% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the political subdivision were \$636,584 and \$595,096 for the years ended June 30, 2022 and June 30, 2021, respectively.

#### **Net Pension Liability**

The political subdivision's net pension liability is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For political subdivisions, the net pension liability was measured as of June 30, 2021. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2020 and rolled forward to the measurement date of June 30, 2021.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### **Note 8.** Defined Benefit Pension Plan (Continued)

#### **Actuarial Assumptions**

The total pension liability for General Employees, Public Safety Employees with Hazardous Duty Benefits in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation	2.50%
General Employees – Salary increases, including inflation	3.50 – 5.35%
Public Safety Employees with hazardous duty benefits – Salary increases, including inflation	3.50 – 4.75%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

Mortality rates: General employees -15 to 20% of deaths are assumed to be service related. Public Safety Employees -45% to 70% of deaths are assumed to be service related. Mortality is projected using the applicable RP-2010 Mortality Table with various set backs or set forwards for both males and females.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study are as follows:

General Employees – Largest 10 – Non-Hazardous Duty and All Others (Non 10 Largest): Update mortality table; adjusted retirement rates; adjusted withdrawal rates to better fit experience at each year age and service through 9 years of service; no change to disability rates; no change to salary scale; no change to line of duty disability; and no change to discount rate.

Public Safety Employees – Largest 10 – Hazardous Duty and All Others (Non 10 Largest): Update mortality table; adjusted retirement rate to better fit experience and increased final retirement age to 70; adjusted rates of withdrawal; no change to disability rates; no changes to salary scale; no change to line of duty disability; and no change to discount rate.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### **Note 8.** Defined Benefit Pension Plan (Continued)

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public equity	34.00 %	5.00 %	1.70 %
Fixed income	15.00	0.57	0.09
Credit strategies	14.00	4.49	0.63
Real assets	14.00	4.76	0.67
Private equity	14.00	9.94	1.39
MAPS – Multi-asset Public Strategies	6.00	3.29	0.20
PIP – Private Investment Partnership	3.00	6.84	0.21
Total	100.00 %		4.89 %
	Inflation		2.50
*Expected arithme	tic nominal return		7.39 %

<sup>\*</sup> The above allocation provides for a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 8. Defined Benefit Pension Plan (Continued)

# **Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2021, the alternate rate was the employer contribution rate used in the fiscal year 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2019, actuarial valuations, whichever is greater. From July 1, 2021 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### **Changes in Net Pension Liability (Asset)**

	<b>Increase (Decrease)</b>						
	Total Pension Liability (a)			Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) – (b)		
Balances at June 30, 2020	\$	31,709,597	\$	27,466,775	\$	4,242,822	
Changes for the year:							
Service cost		667,621		_		667,621	
Interest		2,072,646		-		2,072,646	
Change in assumptions		1,239,023		_		1,239,023	
Differences between expected							
and actual experience		(256,376)		-		(256,376)	
Contributions – employer		-		543,391		(543,391)	
Contributions – employee		-		363,817		(363,817)	
Net investment income		-		7,401,000		(7,401,000)	
Benefit payments, including refunds							
of employee contributions		(2,007,467)		(2,007,467)		-	
Administrative expenses		-		(18,952)		18,952	
Other changes				693		(693)	
Net changes		1,715,447	_	6,282,482		(4,567,035)	
Balances at June 30, 2021	\$	33,425,044	\$	33,749,257	\$	(324,213)	

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 8. Defined Benefit Pension Plan (Continued)

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the political subdivision using the discount rate of 6.75%, as well as what the political subdivision's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	 1.00% Decrease (5.75%)	Current Discount ate (6.75%)	1.00% Increase (7.75%)
Political subdivision's net pension Liability (asset)	\$ 3,742,295	\$ (324,213)	\$ (3,714,938)

# <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

For the year ended June 30, 2022, the political subdivision recognized pension benefit of \$95,407. At June 30, 2022, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$	-	\$ 263,156
Change in assumptions		805,797	-
Net difference between projected and actual earnings on pension plan investments		-	3,668,742
Employer contributions subsequent to the measurement date		636,584	 
Total	\$	1,442,381	\$ 3,931,898

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### **Note 8.** Defined Benefit Pension Plan (Continued)

# <u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources</u> Related to Pensions (Continued)

The \$636,584 reported as deferred outflows of resources related to pensions resulting from the Political Subdivision's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Reduction to Pension Expense			
2023	\$	(612,239)		
2024		(542,554)		
2025		(854,360)		
2026		(1,116,948)		
2027		-		
Thereafter		_		

#### **Pension Plan Data**

Information about the VRS Political Subdivision Retirement Plans is also available in the separately issued VRS 2021 Comprehensive Annual Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2021-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2021-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### **Payables to the Pension Plan**

At June 30, 2022, \$76,174 was payable to the Virginia Retirement System for the legally required contributions related to June 2022 payroll.

#### Note 9. Other Postemployment Benefits Liability – Virginia Retirement System Plans

In addition to their participation in the pension plans offered through the VRS, the Town also participates in a cost-sharing multi-employer other postemployment benefit plan, described as follows:

# NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 9. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### **Plan Descriptions**

#### **Group Life Insurance Program**

All full-time teachers and employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

Specific information for the GLI is available at <a href="https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp">https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp</a>.

The GLI is administered by the VRS along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. This plan is considered a multiple employer, cost sharing plans.

#### **Contributions**

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2019. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

#### Group Life Insurance Program

Governed by:	Code of Virginia 51.1-506 and 51.1-508 and may
	be impacted as a result of funding provided to
	school divisions and governmental agencies by
	the Virginia General Assembly.
Total rate:	1.34% of covered employee compensation. Rate
	allocated 60/40; 0.80% employee and 0.54%
	employer. Employers may elect to pay all or part
	of the employee contribution.
June 30, 2022 Contribution	\$35,624
June 30, 2021 Contribution	\$33,582

#### NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 9. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

# OPEB Liabilities, OPEB Expense, and Deferred Inflows and Outflows of Resources Related to OPEB

The net OPEB liability was measured as of June 30, 2021 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation performed as of June 30, 2020 and rolled forward to the measurement date of June 30, 2021. The covered employer's proportion of the net OPEB liability was based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2021 relative to the total of the actuarially determined employer contributions for all participating employers.

#### Group Life Insurance Program

June 30, 2022 proportionate share of liability	\$ 371,985
June 30, 2021 proportion	0.03195 %
June 30, 2020 proportion	0.03138 %
June 30, 2022 expense	\$ 21,417

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

At June 30, 2022, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

#### Group Life Insurance Program

	0	Deferred utflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	42,426	\$	2,834	
Change in assumptions		20,507		50,895	
Net difference between projected and actual earnings					
on OPEB plan investments		-		88,785	
Changes in proportion		29,936		11,837	
Employer contributions subsequent to the					
measurement date		35,624			
Total	\$	128,493	\$	154,351	

The deferred outflows of resources related to OPEB resulting from the Town's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense in future reporting periods as follows:

### NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 9. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

# OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)

#### Group Life Insurance Program

Year Ended June 30,	t	Reduction to OPEB Expense			
2023	\$	(12,148)			
2024	•	(10,000)			
2025		(12,470)			
2026		(23,853)			
2027		(3,011)			
Thereafter		-			

### **Actuarial Assumptions and Other Inputs**

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2020, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021:

Inflation	2.5%		
Salary increases, including inflation:  • Locality – general employees	3.50 – 5.35%		
<ul> <li>Locality – hazardous duty employees</li> </ul>	3.50 - 4.75%		
Healthcare cost trend rates:			
• Under age 65	7.00 - 4.75%		
• Ages 65 and older	5.375 - 4.75%		
Investment rate of return, net of expenses, including inflation*	GLI: 6.75%		

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note 7.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 9. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### **Net OPEB Liabilities**

The net OPEB liabilities represent each program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2021, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	_	Group Life Insurance Program
Total OPEB liability	\$	3,577,346
Plan fiduciary net position		2,413,074
Employers' net OPEB liability	\$	1,164,272
Plan fiduciary net position as a percentage of total OPEB liability		67.45 %

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

#### **Long-Term Expected Rate of Return**

#### Group Life Insurance Program

The long-term expected rate of return on VRS investments was determined using the method described in Note 8.

### **Discount Rate**

The discount rate used to measure the GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2020, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2020 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 9. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current discount rate:

	1.00% Decrease (5.75%)			Current Discount Rate (6.75%)		1.00% Increase (7.75%)	
GLI Net OPEB liability	\$	543,483	\$	371,985	\$	233,492	

#### **OPEB Plan Fiduciary Net Position**

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2021 Comprehensive Annual Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2021-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2021-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### Payables to the OPEB Plan

At June 30, 2022, \$8,078 was payable to the Virginia Retirement System for the legally required contributions related to June 2022 payroll.

#### **Note 10.** Property Taxes

The town collects real property taxes semi-annually and personal property taxes annually. Assessments are the responsibility of Fauquier County, while billing and collection are the Town's responsibilities. Town Council adopts tax rates in April of each year as part of the budget process. Real property taxes are levied as of January 1<sup>st</sup> and July 1<sup>st</sup> and are due on June 15<sup>th</sup> and December 15<sup>th</sup> each year. Penalties accrue on unpaid balances at this date. Interest is charged on unpaid balances beginning December 16<sup>th</sup> and June 16<sup>th</sup>. Unpaid real property taxes constitute a lien against the property.

The effective tax rates per \$100 of assessed value for the year ended June 30, 2022 were as follows:

Real estate	\$ 0.05
Personal property	1.00

#### NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 11. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the Town carries commercial insurance. The Town also provides a risk management program for workers' compensation. Premiums are paid by the general fund and all other funds and are available to pay claims, claim reserves, and administrative costs of the program.

The Town is a member of the Virginia Risk Sharing Association ("Association" or "VRSA") for workers' compensation. This program is administered by a servicing contractor, which furnishes claims review and processing.

Each Association member jointly and severally agrees to assume, pay, and discharge any liability. The Town pays VRSA contributions and assessments based upon classification and rates into a designated cash reserve fund out of which expenses of the Association and claims and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Association may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. Settled claims resulting from these risks have not exceeded commercial insurance in any of the past three fiscal years.

The Town has a contingent liability to pay for two acres of donated land. The Town is currently in discussions with that entity to determine an acceptable price and has engaged the services of a land appraiser. As the value is not yet known, the asset and related liability has not been recorded. This amount would presumably be paid from utility department funds.

#### Note 12. Fund Balance

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the Town is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balances are presented below:

	General Fund			Perpetual Care Fund	
Nonspendable:					
Inventories	\$	205,580	\$	-	
Prepaids		119,150		-	
Permanent fund principal				633,360	
Total nonspendable		324,730		633,360	
Restricted for:					
General government administration		6,995		-	
Public safety		9,587		-	
Public works		103,197		-	
Parks, recreation, and cultural		131,559		-	
2019 GO Bond		447,988		-	
Total restricted		699,326			

### NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### **Note 12.** Fund Balance (Continued)

	General Fund	Perpetual Care Fund		
Committed to:				
Public safety	\$ 28,096	\$ -		
Public works	454	-		
Community development	2,500,000			
Total committed	2,528,550			
Assigned for:				
General government administration	124,406	-		
Public safety	11,044	-		
Public works	1,430,715	-		
Parks, recreation, and cultural	228,754	-		
Community development	693,579			
Total assigned	2,488,498			
Unassigned	9,542,190			
Total fund balance	\$ 15,583,294	\$ 633,360		

#### **Note 13.** New Accounting Standards

The Governmental Accounting Standards Board (GASB) has issued the following Statements which are not yet effective. The effective dates below are updated based on **Statement No. 95**, Postponement of the Effective Dates of Certain Authoritative Guidance due to the COVID-19 pandemic.

In May 2019, the GASB issued **Statement No. 91**, *Conduit Debt Obligations*. This Statement provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021.

In March 2020, the GASB issued **Statement No. 94**, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This Statement improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

In May 2020, the GASB issued **Statement No. 96**, Subscription-Based Information Technology Arrangements. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

#### NOTES TO FINANCIAL STATEMENTS June 30, 2022

#### Note 13. New Accounting Standards (Continued)

In April 2022, the GASB issued **Statement No. 99**, *Omnibus 2022*. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance. The requirements related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

In June 2022, the GASB issued **Statement No. 100**, *Accounting Changes and Error Corrections*. This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

In June 2022, the GASB issued **Statement No. 101**, *Compensated Absences*. This statement updates the recognition and measurement guidance for compensated absences and amends certain previously required disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2023.

Management has not determined the effects these new GASB Statements may have on prospective financial statements.

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# REQUIRED SUPPLEMENTARY INFORMATION

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS June 30, 2022

	Plan Year								
	2021	2020	2019	2018	2017	2016	2015	2014	
Total Pension Liability									
Service cost Interest on total pension liability Difference between expected and actual experience Changes in assumptions Benefit payments, including refunds of	\$ 667,621 2,072,646 (256,376) 1,239,023	\$ 602,517 2,035,384 (343,660)	\$ 597,882 1,988,551 (197,736) 831,502	\$ 609,378 1,928,572 (257,353)	\$ 626,535 1,867,389 (115,353) (242,841)	\$ 549,156 1,757,379 546,204	\$ 554,234 1,735,822 (714,305)	\$ 547,287 1,655,265 - -	
employee contributions	(2,007,467)	(1,476,964)	(1,471,488)	(1,376,036)	(1,147,327)	(1,415,015)	(1,120,580)	(982,889)	
Net change in total pension liability	1,715,447	817,277	1,748,711	904,561	988,403	1,437,724	455,171	1,219,663	
Total pension liability – beginning	31,709,597	30,892,320	29,143,609	28,239,048	27,250,645	25,812,921	25,357,750	24,138,087	
Total pension liability – ending	33,425,044	31,709,597	30,892,320	29,143,609	28,239,048	27,250,645	25,812,921	25,357,750	
Plan Fiduciary Net Position  Contributions – employer  Contributions – employee  Net investment income  Benefit payments, including refunds of	543,391 363,817 7,401,000	595,698 303,368 525,712	548,360 276,647 1,746,991	624,250 288,459 1,846,307	599,222 287,136 2,751,413	674,647 272,659 387,291	626,449 244,243 1,004,740	613,537 241,581 3,009,233	
employee contributions Administrative expenses Other	(2,007,467) (18,952) 693	(1,476,964) (17,954) (619)	(1,471,488) (17,517) (1,099)	(1,376,036) (16,001) (1,642)	(1,147,327) (15,827) (2,452)	(1,415,015) (14,267) (166)	(1,120,580) (13,787) (211)	(982,889) (16,182) 159	
Net change in plan fiduciary net position	6,282,482	(70,759)	1,081,894	1,365,337	2,472,165	(94,851)	740,854	2,865,439	
Plan fiduciary net position – beginning	27,466,775	27,537,534	26,455,640	25,090,303	22,618,138	22,712,989	21,972,135	19,106,696	
Plan fiduciary net position – ending	33,749,257	27,466,775	27,537,534	26,455,640	25,090,303	22,618,138	22,712,989	21,972,135	
Net pension liability (asset) - ending	\$ (324,213)	\$ 4,242,822	\$ 3,354,786	\$ 2,687,969	\$ 3,148,745	\$ 4,632,507	\$ 3,099,932	\$ 3,385,615	
Plan fiduciary net position as a percentage of total pension liability	100.97%	86.62%	89.14%	90.78%	88.85%	83.00%	87.99%	86.65%	
Covered payroll	\$ 6,575,385	\$ 6,450,476	\$ 5,882,031	\$ 5,992,800	\$ 5,666,307	\$ 5,278,343	\$ 4,878,431	\$ 4,785,081	
Net pension liability as a percentage of covered payroll	-4.93%	65.78%	57.03%	44.85%	55.57%	87.76%	63.54%	70.75%	

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year – i.e., plan year 2014 information was presented in the entity's fiscal year 2015 financial report.

This schedule is intended to show information for 10 years. Since fiscal year 2015 (plan year 2014) was the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER PENSION CONTRIBUTIONS June 30, 2022

Entity Fiscal Year Ended June 30,	ar Ended Required		Ended Required Required		Defi	ribution ciency xcess)	 Covered Payroll	Contributions as a Percentage of Covered Payroll	
2022	\$	636,584	\$ 636,584	\$	-	\$ 7,024,502	9.06 %		
2021		595,096	595,096		-	6,575,385	9.05		
2020		595,698	595,698		-	6,450,476	9.23		
2019		548,360	548,360		-	5,882,031	9.32		
2018		624,250	624,250		-	5,992,800	10.42		
2017		599,222	599,222		-	5,666,307	10.58		
2016		679,851	679,851		-	5,278,343	12.88		
2015		628,342	628,342		-	4,878,431	12.88		

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

The covered payroll amounts above are for the Town's fiscal year -i.e., the covered payroll on which required contributions were based for the same year.

### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER'S SHARE OF NET OPEB LIABILITY – VRS GLI June 30, 2022

Entity Fiscal Year Ended June 30,	Employer's Proportion of the Net OPEB Liability (Asset)	Propo Shar Net Lia	Employer's Proportionate Share of the Net OPEB Liability (Asset)		mployer's Covered Payroll	Employer's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
Virginia Retire	ement System – Gr	oup Lif	e Insuranc	e – G	eneral Emplo	yees	
2022	0.03 %	\$	371,985	\$	6,575,385	5.66 %	67.45 %
2021	0.03		523,681		6,450,476	8.12	52.64
2020	0.03		488,994		5,882,031	8.31	52.00
2019	0.03		478,000		5,992,800	7.98	51.22
2018	0.03		463,000		5,666,307	8.17	48.86

Schedule is intended to show information for 10 years. Since 2018 was the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

The covered payroll amounts above are for the measurement period, which is the twelve months prior to the entity's fiscal year.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER OPEB CONTRIBUTIONS – VRS GLI June 30, 2022

Entity Fiscal Year Ended June 30,	Re	tractually equired tribution	in R Con R	tributions elation to tractually equired tribution	Def	ribution iciency xcess)		mployer's Covered Payroll	Contributions as a Percentage of Covered Payroll
Virginia Retir	ement	System - G	roup L	ife Insuranc	e – Ger	eral Empl	oyees		
2022	\$	35,624	\$	35,624	\$	- ^	\$	7,024,502	0.51 %
2021		33,582		33,582		-		6,575,385	0.51
2020		30,628		30,628		-		6,450,476	0.47
2019		30,000		30,000		-		5,882,031	0.51
2018		31,120		31,120		-		5,992,800	0.52

Schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

The covered payroll amounts above are for the entity's fiscal year - i.e., the covered payroll on which required contributions were based for the same year.

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2022

#### Note 1. Changes of Benefit Terms

#### Pension

There have been no actuarially material changes to the Virginia Retirement System (the "System") benefit provisions since the prior actuarial valuation.

#### Other Postemployment Benefits (OPEB)

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### **Note 2.** Changes of Assumptions

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### Largest 10 – Non-Hazardous Duty:

- Update mortality table to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Scape MP-2020.
- Adjusted retirement rates to better fit experience for Plan 1; set separate rates based on experience for Plan2/Hybrid; changed final retirement age.
- Adjusted withdrawal rates to better fit experience at each year and service through 9 years of service.
- No change to disability rates.
- No change to salary scale.
- No change to line of duty rates.
- No change to discount rate.

#### Largest 10 – Hazardous Duty/Public Safety Employees:

- Update mortality table to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Scape MP-2020.
- Adjusted retirement rates to better fit experience and changed final retirement age from 65 to 70
- Decreased withdrawal rates.
- No change to disability rates.
- No change to salary scale.
- No change to line of duty rates.
- No change to discount rate.

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2022

### Note 2. Changes of Assumptions (Continued)

All Others (Non 10 Largest) – Non-Hazardous Duty:

- Update mortality table to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Scape MP-2020.
- Adjusted retirement rates to better fit experience for Plan 1; set separate rates based on experience for Plan2/Hybrid; changed final retirement age.
- Adjusted withdrawal rates to better fit experience at each year and service through 9 years of service.
- No change to disability rates.
- No changes to salary scale.
- No change to line of duty rates.
- No change to discount rate.

All Others (Non 10 Largest) – Hazardous Duty/Public Safety Employees:

- Update mortality table to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Scape MP-2020.
- Adjusted retirement rates to better fit experience and changed final retirement age from 65 to 70.
- Decreased withdrawal rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty.
- No change to disability rates.
- No change to salary scale.
- No change to line of duty rates.
- No change to discount rate.

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# OTHER SUPPLEMENTARY INFORMATION

## SCHEDULE OF REVENUES – BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS) Year Ended June 30, 2022

	Origi Budş			nal dget	Actual	Fin F	iance with al Budget Positive (egative)
Revenue from local sources:							
General property taxes:							
Real property taxes	\$ 8	30,274	\$	880,274	\$ 851,111	\$	(29,163)
Real and personal public service							
corporation taxes	2	20,000		20,000	14,073		(5,927)
Personal property taxes	4:	90,000		490,000	561,380		71,380
Penalties		10,000		10,000	26,136		16,136
Interest		14,000		14,000	 8,561		(5,439)
Total general property taxes	1,4	14,274	1,	414,274	1,461,261		46,987
Other local taxes:							
Local sales and use taxes	Q	59,814		859,814	978,837		119,023
Consumers' utility taxes		04,000		504,000	499,103		(4,897)
Business license taxes		02,000		002,000	1,964,786		(37,214)
Consumption taxes		71,230	۷,	71,230	60,354		(37,214) $(10,876)$
Motor vehicle licenses		25,000		225,000	219,887		(5,113)
Bank stock taxes		23,000		800,000	1,330,962		530,962
Hotel and motel room taxes		69,625		169,625	261,215		91,590
Restaurant food tax		20,500		620,500	3,296,859		676,359
Cigarette tax		20,300		200,000	173,866		(26,134)
Cigarette tax				200,000	 173,000		(20,134)
Total other local taxes	7,4	52,169	7,	452,169	 8,785,869		1,333,700
Permits, privilege fees, and							
regulatory licenses:							
Permits and other licenses	1	81,150		181,150	 207,878		26,728
Fines and forfeitures:							
Court fines and forfeitures	1	85,000		185,000	76,229		(108,771)
I aga fram uga af manayu							
Loss from use of money: Loss from use of money	20	00,000		200,000	(96,717)		(296,717)
2000 110111 000 01 11101109	_	30,000		_00,000	(>0,/1/)		(=>0,/1/)
Charges for services:							
Warf – recreation	6	95,154		695,154	 1,075,663		380,509
Total charges for services	6	95,154		695,154	1,075,663		380,509
Miscellaneous revenue:							
Miscellaneous	2	58,828		283,011	238,715		(44,296)
T-4-1 C				_	_		
Total revenue from local sources	10.20	96,575	10	410,758	11 748 808		1,338,140
iocai sources	10,3	70,373	10,	+10,/30	 11,748,898		1,330,140

# SCHEDULE OF REVENUES – BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS) Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenue from the Commonwealth:				
Non-categorical aid:				
Motor vehicle rental tax	\$ 115,000	\$ 115,000	\$ 143,280	\$ 28,280
Rolling stock tax	150	150	53	(97)
Communications tax	455,000	455,000	384,948	(70,052)
Personal property tax relief funds	718,492	718,492	718,492	
Total non-categorical aid	1,288,642	1,288,642	1,246,773	(41,869)
Categorical aid:				
Other categorical aid:				
Litter control grant	5,000	13,795	8,795	(5,000)
DCJS grants for law enforcement	220,000	220,000	219,681	(319)
Bluemont series grant	4,500	4,500	-	(4,500)
Street and highway maintenance	1,450,000	1,450,000	1,480,415	30,415
State forfeiture proceeds	-	-	3,731	3,731
Police department	-	-	1,312	1,312
Fire program	36,000	36,000	38,900	2,900
Total categorical aid	1,715,500	1,724,295	1,752,834	28,539
Total revenue from the				
Commonwealth	3,004,142	3,012,937	2,999,607	(13,330)
				(10,000)
Revenue from the Federal Government:				
Categorical aid:			11,539	11,539
Department of justice grant CARES funding	-	1,033,325	547,734	(485,591)
Other federal categorical aid	361,127	365,127	280,712	(84,415)
Other rederal categorical aid	301,127	303,127	200,712	(64,413)
Total revenue from the				( ·
Federal Government	361,127	1,398,452	839,985	(558,467)
Other financing sources:				
Issuance of lease	-	-	141,227	141,227
Proceeds from issuance of debt	-	=	8,720,000	8,720,000
Premium on debt	-	=	1,706,469	1,706,469
Proceeds from sale of capital assets			188,475	188,475
Total other financing sources			10,756,171	10,756,171
Total general fund	\$ 13,761,844	\$ 14,822,147	\$ 26,344,661	\$ 11,522,514

# SCHEDULE OF EXPENDITURES – BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS) Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
General government administration:				
Legislative	\$ 187,882	\$ 186,082	\$ 162,496	\$ 23,586
Executive	295,652	326,752	291,000	35,752
Legal services	212,285	309,785	310,536	(751)
Finance	664,919	696,831	693,946	2,885
Memberships and dues	9,342	9,342	8,030	1,312
Health & welfare	102,629	111,732	104,142	7,590
Electoral board	15,950	076.056	- 070 000	- 00.166
Data processing	1,035,639	976,256	878,090	98,166
Motor pool	462,385	538,885	538,609	276
Total general government				
administration	2,986,683	3,155,665	2,986,849	168,816
Public safety:				
Department of police	3,071,017	3,078,421	3,116,368	(37,947)
Fire and rescue services	269,529	264,979	248,394	16,585
Bureau of building inspections	483,300	484,900	426,946	57,954
Emergency services	132,998	132,998	101,684	31,314
Total public safety	3,956,844	3,961,298	3,893,392	67,906
Public works:				
Public works administration	468,952	470,076	424,962	45,114
Bureau of street maintenance	826,550	831,550	798,664	32,886
Arterial street maintenance	411,281	1,278,098	232,017	1,046,081
Collector street maintenance	693,022	1,065,856	257,038	808,818
Refuse collection	410,046	410,046	449,963	(39,917)
Cemetery maintenance	-	-	19,988	(19,988)
Recycling program	106,109	114,904	79,040	35,864
Maintenance, buildings, and grounds	746,492	850,012	768,819	81,193
Total public works	3,662,452	5,020,542	3,030,491	1,990,051
Health and welfare:				
Welfare/social services	173,361	173,361	173,361	
Parks, recreation, and cultural:				
Aquatic center	1,376,473	1,375,473	1,498,646	(123,173)
Parks	215,279	447,279	126,156	321,123
Parks and recreation – administration	440,702	431,702	366,559	65,143
Cultural enrichment	82,338	82,338	82,338	
Total parks, recreation,				
and cultural	2,114,792	2,336,792	2,073,699	263,093

# SCHEDULE OF EXPENDITURES – BUDGET AND ACTUAL – GENERAL FUND (BUDGETARY BASIS) Year Ended June 30, 2022

Community development:           Planning and zoning         \$ 480,126         \$ 461,422         \$ 426,830         \$ 34,592           Visitor's center         56,191         51,691         22,390         29,301           Zoning appeals board         3,000         3,000         2,980         20           Economic development         192,627         345,256         163,066         182,190           Architectural review board         8,094         8,094         3,325         4,769           Total community development         740,038         869,463         618,591         250,872           Capital outlay:           Capital outlay         2,152,278         3,905,693         2,124,098         1,781,595           Debt service:           Principal         709,050         709,050         623,050         86,000           Interest         257,430         257,430         606,120         (348,690)           Other financing uses:           Payments to escrow agent         -         -         10,097,000         (10,097,000)           Total general fund         \$ 16,752,928         \$ 20,389,294         \$ 26,226,651         \$ (5,837,357)		 Original Budget	Final Budget	 Actual	F	ariance with inal Budget Positive (Negative)
Planning and zoning         \$ 480,126         \$ 461,422         \$ 426,830         \$ 34,592           Visitor's center         56,191         51,691         22,390         29,301           Zoning appeals board         3,000         3,000         2,980         20           Economic development         192,627         345,256         163,066         182,190           Architectural review board         8,094         8,094         3,325         4,769           Total community development         740,038         869,463         618,591         250,872           Capital outlay:           Capital outlay         2,152,278         3,905,693         2,124,098         1,781,595           Debt service:           Principal         709,050         709,050         623,050         86,000           Interest         257,430         257,430         606,120         (348,690)           Other financing uses:           Payments to escrow agent         -         -         10,097,000         (10,097,000)	Community development:					
Visitor's center         56,191         51,691         22,390         29,301           Zoning appeals board         3,000         3,000         2,980         20           Economic development         192,627         345,256         163,066         182,190           Architectural review board         8,094         8,094         3,325         4,769           Total community development         740,038         869,463         618,591         250,872           Capital outlay:           Capital outlay         2,152,278         3,905,693         2,124,098         1,781,595           Debt service:           Principal         709,050         709,050         623,050         86,000           Interest         257,430         257,430         606,120         (348,690)           Other financing uses:           Payments to escrow agent         -         -         -         10,097,000         (10,097,000)	· ·	\$ 480,126	\$ 461,422	\$ 426,830	\$	34,592
Zoning appeals board         3,000         3,000         2,980         20           Economic development         192,627         345,256         163,066         182,190           Architectural review board         8,094         8,094         3,325         4,769           Total community development         740,038         869,463         618,591         250,872           Capital outlay:           Capital outlay         2,152,278         3,905,693         2,124,098         1,781,595           Debt service:           Principal         709,050         709,050         623,050         86,000           Interest         257,430         257,430         606,120         (348,690)           Other financing uses:           Payments to escrow agent         -         -         -         10,097,000         (10,097,000)	e e		· ·	· ·		
Economic development         192,627         345,256         163,066         182,190           Architectural review board         8,094         8,094         3,325         4,769           Total community development         740,038         869,463         618,591         250,872           Capital outlay:                Capital outlay               2,152,278               3,905,693               2,124,098               1,781,595           Debt service:             Principal               709,050               709,050               623,050               86,000           Interest               257,430               257,430               606,120               (348,690)           Total debt service         966,480               966,480               1,229,170               (262,690)           Other financing uses:         Payments to escrow agent               -               -               -               10,097,000               (10,097,000)	Zoning appeals board		· ·	· ·		
Architectural review board         8,094         8,094         3,325         4,769           Total community development         740,038         869,463         618,591         250,872           Capital outlay:         2,152,278         3,905,693         2,124,098         1,781,595           Debt service:         Principal         709,050         709,050         623,050         86,000           Interest         257,430         257,430         606,120         (348,690)           Total debt service         966,480         966,480         1,229,170         (262,690)           Other financing uses:         Payments to escrow agent         -         -         10,097,000         (10,097,000)		,	· ·	· ·		182,190
Capital outlay:         2,152,278         3,905,693         2,124,098         1,781,595           Debt service:         Principal         709,050         709,050         623,050         86,000           Interest         257,430         257,430         606,120         (348,690)           Total debt service         966,480         966,480         1,229,170         (262,690)           Other financing uses:         Payments to escrow agent         -         -         10,097,000         (10,097,000)			 · ·			
Capital outlay         2,152,278         3,905,693         2,124,098         1,781,595           Debt service:         Principal         709,050         709,050         623,050         86,000           Interest         257,430         257,430         606,120         (348,690)           Other financing uses:         Payments to escrow agent         -         -         10,097,000         (10,097,000)	Total community development	 740,038	869,463	 618,591		250,872
Debt service:         Principal       709,050       709,050       623,050       86,000         Interest       257,430       257,430       606,120       (348,690)         Total debt service       966,480       966,480       1,229,170       (262,690)         Other financing uses:         Payments to escrow agent       -       -       10,097,000       (10,097,000)	Capital outlay:					
Principal Interest         709,050 257,430         709,050 623,050 606,120         86,000 (348,690)           Total debt service         966,480         966,480         1,229,170         (262,690)           Other financing uses: Payments to escrow agent         -         -         10,097,000         (10,097,000)	Capital outlay	 2,152,278	 3,905,693	 2,124,098		1,781,595
Interest         257,430         257,430         606,120         (348,690)           Total debt service         966,480         966,480         1,229,170         (262,690)           Other financing uses: Payments to escrow agent         -         -         10,097,000         (10,097,000)	Debt service:					
Total debt service 966,480 966,480 1,229,170 (262,690)  Other financing uses:  Payments to escrow agent 10,097,000 (10,097,000)	Principal	709,050	709,050	623,050		86,000
Other financing uses: Payments to escrow agent - 10,097,000 (10,097,000)	Interest	 257,430	257,430	 606,120		(348,690)
Payments to escrow agent 10,097,000 (10,097,000)	Total debt service	 966,480	 966,480	 1,229,170		(262,690)
·	Other financing uses:					
Total general fund \$ 16,752,928 \$ 20,389,294 \$ 26,226,651 \$ (5,837,357)	Payments to escrow agent	 	 	 10,097,000		(10,097,000)
	Total general fund	\$ 16,752,928	\$ 20,389,294	\$ 26,226,651	\$	(5,837,357)

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# STATISTICAL SECTION

This part of the Town of Warrenton's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

<u>Contents</u>	<b>Table</b>
<b>Financial Trends</b> These tables contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.	1-4
<b>Revenue Capacity</b> These tables contain information to help the reader assess the factors affecting the Town's ability to generate its property and sales taxes.	5-12
<b>Debt Capacity</b> These tables present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.	13-16
Demographic and Economic Information  These tables offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place and to help make comparisons over time and with other governments.	17-18
Operating Information  These schedules contain information about the Town's operations and resources to help the reader understand how the Town's financial information relates to the services it provides and the activities it performs.	19-21

**Sources:** Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial reports for the relevant year.

# NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(Accrual Basis of Accounting)

Fiscal Year 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 Governmental activities Net investment in capital assets \$ 25,993,382 \$ 25,272,376 \$ 42,200,589 \$ 40,859,457 \$ 39,510,889 \$ 38,111,853 \$ 37,683,553 \$ 34,401,208 \$ 38,788,308 \$ 35,719,844 Restricted 591,797 592,370 592,995 594,800 1,159,023 1,154,623 910,053 920,523 879,148 1,123,916 Unrestricted 9,716,926 11,120,437 9,734,918 9,737,204 9,348,761 9,197,065 9,902,354 9,920,549 11,139,602 12,123,997 Total governmental activities net position \$ 36,302,105 \$ 36,985,183 \$ 52,528,502 \$ 51,191,461 \$ 50,018,673 \$ 49,139,996 \$ 48,924,260 \$ 48,524,625 \$ 47,738,594 \$ 47,649,121 Business-type activities Net investment in capital assets \$ 39,058,157 \$ 38,898,827 19,807,462 \$ 18,957,111 \$ 18,022,962 \$ 17,336,839 \$ 18,259,451 \$ 17,364,417 \$ 19,595,398 \$ 19,194,441 Restricted 157,747 174,636 205,247 222,456 234,421 331,724 Unrestricted 8,853,470 7,141,893 4,262,278 4,097,907 5,958,671 6,664,583 6,163,356 7,248,156 5,771,160 6,278,560 Total business-type activities net position \$ 47,911,627 46,040,720 \$ 24,069,740 \$ 23,055,018 \$ 24,139,380 \$ 24,176,058 \$ 24,628,054 \$ 24,835,029 \$ 25,600,979 \$ 25,804,725 Primary government \$ 64,171,203 \$ 62,008,051 \$ 57,533,851 \$ 53,595,649 Net investment in capital assets \$ 65,051,539 \$ 59,816,568 \$ 56,125,147 \$ 56,371,304 \$ 55,047,970 \$ 55,315,242 Restricted 591,797 592,370 592,995 594,800 1,316,770 1,329,259 1,115,300 1,142,979 1,113,569 1,455,640 Unrestricted 18,570,396 18,262,330 13,997,196 13,835,111 15,307,432 15,861,648 16,065,710 17,168,705 16,910,762 18,402,557 Total primary government net position 83,025,903 \$ 76,598,242 \$ 74,246,479 \$ 74,158,053 \$ 73,316,054 \$ 73,552,314 \$ 73,359,654 \$ 73,339,573 \$ 73,453,846 \$ 84,213,732 \$

Note: GASB Statements No. 68 and 75 were adopted in fiscal year 2015 and 2018, respectively. Prior years were not restated for the impact of these statements.

# CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(Accrual Basis of Accounting)

								Fiscal	Year								
		2013		2014	2015	2016		2017		2018	2019		2020		2021		2022
Expenses Governmental activities:																	
General government	\$	1,591,497	\$	1,741,519	\$ 1,670,785	\$ 1,753,257	\$	1,065,479	\$	1,245,681	\$ 1,373,604	\$	1,597,253	\$	1,860,468	\$	2,186,451
Public safety	*	2,760,751	-	2,887,360	2,950,483	3,612,887	-	4,118,389	-	4,070,378	3,754,801	-	4,116,850	*	4,683,874	-	4,715,140
Public works		4,253,156		3,621,458	4,101,334	4,727,802		5,062,855		4,890,072	5,925,684		5,351,067		5,058,972		4,779,200
Heath and welfare		88,278		88,400	89,291	120,505		117,164		133,891	161,934		177,910		183,565		173,245
Parks, recreation, and cultural		134,279		124,834	2,867,135	2,366,743		3,155,724		2,719,536	2,782,463		2,569,659		2,502,658		2,871,147
Community development		432,674		408,615	447,025	638,788		803,021		935,243	995,959		1,062,002		923,715		713,617
Interest on long-term debt		4,766		4,572	 3,656	 286,949		269,932		269,121	 264,935		391,806		337,397		452,079
Total governmental activities expenses		9,265,401		8,876,758	 12,129,709	 13,506,931		14,592,564		14,263,922	15,259,380		15,266,547		15,550,649		15,890,879
Business-type activities:																	
Water and sewer		5,479,541		5,300,755	5,514,237	5,492,546		5,211,692		5,625,153	5,826,426		6,027,732		5,980,736		6,369,617
Stormwater		-		-	-	-		-		-	-		-		-		462,033
Parks and recreation		2,811,590		2,675,844	 	 				-	 		-		-		
Total business-type activities expenses		8,291,131		7,976,599	 5,514,237	 5,492,546		5,211,692		5,625,153	 5,826,426		6,027,732		5,980,736		6,831,650
Total primary government expenses	\$	17,556,532	\$	16,853,357	\$ 17,643,946	\$ 18,999,477	\$	19,804,256	\$	19,889,075	\$ 21,085,806	\$	21,294,279	\$	21,531,385	\$	22,722,529
Program Revenues Governmental activities: Charges for services:																	
General government	\$	136,496	\$	170,563	\$ 354,325	\$ 292,415	\$	166,562	\$	170,336	\$ 257,969	\$	226,685	\$	294,301	\$	207,878
Public safety	*	280,842	-	387,684	185,186	128,499	-	125,169	-	166,622	188,749	-	155,478	-	112,113	-	76,229
Public works		182,847		-	-	-		-		-	-		-		-		-
Parks, recreation, and cultural		-		-	1,191,345	1,137,892		1,187,054		1,229,165	1,203,731		871,183		468,599		1,075,663
Operating grants and contributions		1,485,397		1,531,049	1,585,610	1,693,950		2,034,936		1,649,969	1,738,537		2,024,402		1,740,112		1,759,873
Capital grants and contributions				199,425	 51,617	 136,235		7,882		109,830	 469,948	_	42,637		-		285,212
Total governmental activities program revenues		2,085,582		2,288,721	 3,368,083	 3,388,991		3,521,603		3,325,922	 3,858,934		3,320,385		2,615,125		3,404,855
Business-type activities:																	
Charges for services:																	
Water and sewer		3,627,141		3,638,503	3,588,448	3,948,790		5,652,278		5,485,203	5,785,979		5,887,602		6,512,552		5,970,588
Stormwater		-		-	-	-		-		-	-		-		-		774,127
Parks and recreation		1,216,343		1,203,153	-	-		-		-	-		-		-		-
Capital grants and contributions		345,066		123,914	 175,350	 363,519				-							-
Total business-type activities program revenues		5,188,550		4,965,570	 3,763,798	 4,312,309		5,652,278		5,485,203	 5,785,979		5,887,602		6,512,552		6,744,715
Total primary government program revenues	\$	7,274,132	\$	7,254,291	\$ 7,131,881	\$ 7,701,300	\$	9,173,881	\$	8,811,125	\$ 9,644,913	\$	9,207,987	\$	9,127,677	\$	10,149,570

# CHANGES IN NET POSITION LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

										Fiscal	Year	•								
		2013		2014		2015		2016		2017		2018		2019		2020		2021		2022
Net (expense)/revenue																				
Governmental activities	\$	(7,179,819)	\$	(6,588,037)	\$	(8,761,626)	\$	(10,117,940)	\$	(11,070,961)	\$	(10,938,000)	\$	(11,400,446)	\$	(11,946,162)	\$	(12,935,524)	\$	(12,486,024)
Business-type activities		(3,102,581)		(3,011,029)		(1,750,439)		(1,180,237)		440,586		(139,950)		(40,447)	_	(140,130)		531,816		(86,935)
Total primary government net expense	\$	(10,282,400)	\$	(9,599,066)	\$	(10,512,065)	\$	(11,298,177)	\$	(10,630,375)	\$	(11,077,950)	\$	(11,440,893)	\$	(12,086,292)	\$	(12,403,708)	\$	(12,572,959)
General Revenues and Other Changes in																				
Net Position																				
Governmental activities:																				
Taxes	•	<b>512</b> 006	•	605.045	•	670.000	•	670.016	•	1 22 4 7 62	•	1 2 6 7 7 2 0	•	1 202 706	•	1 240 665	•	1 252 050	•	1 405 252
Property taxes	\$	513,896	\$	605,047	\$	678,228	\$	670,016	\$	1,234,762	\$	1,267,738	\$	1,302,786	\$	1,340,665	\$	1,373,058	\$	1,497,352
Sales and use taxes		530,836		561,084		595,653		673,700		732,197		709,036		709,173		781,649		925,159		978,837
Consumer's utility taxes		493,720		500,111		498,312		512,780		503,001		510,053		498,267		501,059		495,402		499,103
Business license taxes		1,366,360		1,914,525		1,656,923		1,851,067		1,918,233		2,026,990		1,998,815		2,103,568		2,438,043		1,964,786
Meals taxes		2,152,237 463,135		2,191,572		2,265,639		2,383,067		2,621,782		2,550,799		2,659,254		2,515,018		2,828,431		3,296,859
Bank stock taxes Other local taxes		545,009		496,445 549,569		581,150 535,802		521,997 571,268		690,566 465,684		849,887 667,790		932,498 692,749		830,298 690,228		1,292,086 679,268		1,330,962 715,322
Intergovernmental revenue, unrestricted		545,009		349,369		555,802		3/1,208		403,084		667,790		692,749		690,228		594,955		547,734
Unrestricted revenues (loss) from use of		-		-		-		-		-		-		-		602,073		394,933		347,734
money and property		30,021		21,663		21,392		46,417		96,515		137,843		348,274		329,960		25,995		(95,166)
Gain on sale of assets		30,021		21,003		21,392		40,417		90,313		137,043		105,508		329,960		23,993		175,275
Miscellaneous		128,931		96,910		110,473		207,646		346,308		367,596		635,866		574,273		264,835		238,715
Unrestricted grants and contributions		1,358,220		1,310,350		1,407,566		1,342,941		1,344,815		1,332,320		1,301,520		1,277,736		1,232,261		1,246,772
Transfers		(670,395)		(976,161)		1,407,300		1,342,941		(55,690)		1,332,320		1,301,320		1,277,730		1,232,201		1,240,772
Hansiers		(070,393)		(970,101)						(33,090)										
Total governmental activities		6,911,970		7,271,115		8,351,138	_	8,780,899	_	9,898,173	_	10,420,052		11,184,710		11,546,527		12,149,493	_	12,396,551
Business-type activities:																				
Intergovernmental revenue, unrestricted		-		-		-		-		-		-		-		-		69,249		34,757
Unrestricted revenues from use of																				
money and property		144,451		163,961		151,120		165,515		214,130		303,371		492,443		347,105		164,885		255,914
Miscellaneous		-		-		-		-		8,500		-		-		-		-		-
Transfers		670,395		976,161		-		-		55,690		-		-	_					-
Total business-type activities		814,846		1,140,122		151,120		165,515		278,320		303,371		492,443		347,105		234,134		290,671
Total primary government	\$	7,726,816	\$	8,411,237	\$	8,502,258	\$	8,946,414	\$	10,176,493	\$	10,723,423	\$	11,677,153	\$	11,893,632	\$	12,383,627	\$	12,687,222
Change in Net Position																				
Governmental activities	S	(267,849)	\$	683,078	\$	(410,488)	\$	(1,337,041)	\$	(1,172,788)	\$	(517,948)	\$	(215,736)	\$	(399,635)	\$	(786,031)	\$	(89,473)
Business-type activities	Ψ	(2,287,735)	Ψ	(1,870,907)	Ψ	(1,599,319)	Ψ	(1,014,722)	Ψ	718,906	Ψ	163,421	Ψ	451,996	Ψ	206,975	Ψ	765,950	Ψ	203,736
Danies type wett tites		(2,201,133)		(1,070,207)		(1,077,017)		(1,011,722)		,10,700		103,121		151,770	_	200,773		703,730		203,730
Total primary government	\$	(2,555,584)	\$	(1,187,829)	\$	(2,009,807)	\$	(2,351,763)	\$	(453,882)	\$	(354,527)	\$	236,260	\$	(192,660)	\$	(20,081)	\$	114,263

# FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting)

592,370 \$

592,995 \$

Total all other governmental funds

					Fiscal	Year				
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General Fund Nonspendable Restricted Committed Assigned Unassigned	\$ 103,517 - 302,662 - 9,909,063	\$ 125,799 - 828,454 - 10,593,545	\$ 210,061 - 493,043 - 11,914,259	\$ 204,273 - 976,809 - 11,521,316	\$ 152,391 559,987 370,451 - 11,871,309	\$ 255,897 547,191 1,139,682 - 10,894,756	\$ 308,386 288,726 770,262 113,000 11,611,907	\$ 251,130 2,168,746 93,287 2,391,574 10,178,740	\$ 259,787 1,123,502 28,035 2,478,187 11,575,773	\$ 324,730 699,326 2,528,550 2,488,498 9,542,190
Total general fund	\$ 10,315,242	\$ 11,547,798	\$ 12,617,363	\$ 12,702,398	\$ 12,954,138	\$ 12,837,526	\$ 13,092,281	\$ 15,083,477	\$ 15,465,284	\$ 15,583,294
All other governmental funds Nonspendable, reported in: Permanent funds	\$ 591,797	\$ 592,370	\$ 592,995	\$ 592,995	\$ 599,036	\$ 607,432	\$ 621,327	\$ 630,894	\$ 631,809	\$ 633,360

592,995 \$

599,036 \$

607,432 \$

621,327 \$

630,894 \$

631,809

633,360

# CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting)

						Fiscal	Year						
•	2013	2014	2015	2016		2017		2018		2019	2020	2021	2022
Revenues	 												
General property taxes	\$ 539,313	\$ 589,341	\$ 674,372	\$ 677,081	\$	1,248,466	\$	1,261,220	\$	1,312,429	\$ 1,342,789	\$ 1,379,006	\$ 1,461,261
Other local taxes	5,551,297	6,213,306	6,133,479	6,513,879		6,931,463		7,314,555		7,490,756	7,421,820	8,658,389	8,785,869
Permits, privilege fees, and													
regulatory licenses	182,847	128,220	203,476	177,739		166,562		170,336		257,969	226,685	294,301	207,878
Fines and forfeitures	280,842	259,464	185,186	128,499		125,169		166,622		188,749	155,478	112,113	76,229
Revenue (loss) from use of money and property	30,021	21,663	21,392	46,417		96,515		137,843		348,274	329,960	25,995	(95,166)
Charges for services	136,496	170,563	1,342,194	1,252,568		1,187,054		1,229,165		1,203,731	871,183	468,599	1,075,663
Miscellaneous	128,931	96,910	110,473	207,646		346,308		367,596		1,060,766	887,871	264,835	238,715
Intergovernmental													
Commonwealth	2,829,793	2,991,893	3,042,804	3,081,912		2,993,657		3,087,912		3,243,275	3,004,887	2,970,530	2,999,607
Federal	13,824	 48,931	1,989	91,214		393,976		4,207		266,730	628,363	 596,798	839,985
Total revenues	9,693,364	 10,520,291	 11,715,365	 12,176,955		13,489,170		13,739,456		15,372,679	 14,869,036	 14,770,566	15,590,041
Expenditures													
General government administration	1,528,394	1,724,504	1,625,564	1,782,114		957,937		1,242,131		1,292,870	1,346,561	1,543,266	1,716,121
Public safety	2,666,012	2,586,897	2,915,874	3,485,482		3,647,869		3,912,693		3,536,374	3,731,363	4,316,166	4,488,739
Public works	2,754,566	2,387,155	2,765,710	3,296,769		3,991,747		3,370,708		3,796,095	3,443,271	3,498,257	3,466,980
Health and welfare	88,278	88,400	89,291	120,505		117,164		133,891		161,934	177,910	183,554	173,361
Parks, recreation, and cultural	133,755	120,826	1,848,203	1,899,681		2,068,860		2,042,098		2,040,281	1,855,164	1,851,122	2,216,458
Community development	411,295	401,399	451,940	656,908		806,044		941,537		998,655	956,701	893,149	714,724
Capital outlay	591,719	821,485	238,836	606,109		951,293		1,862,979		2,560,188	4,639,737	1,134,734	2,124,098
Debt service													
Principal	86,808	174,880	594,679	521,158		448,000		489,537		527,040	541,350	692,349	623,050
Interest and other fiscal charges	3,883	5,455	222,390	203,958		188,590		178,807		190,592	198,125	275,247	606,120
Bond issuance costs	 -	 -	 -	 	_			-			 78,091	 -	 -
Total expenditures	 8,264,710	 8,311,001	 10,752,487	 12,572,684		13,177,504		14,174,381		15,104,029	 16,968,273	 14,387,844	 16,129,651
Excess of revenues over													
(under) expenditures	 1,428,654	 2,209,290	 962,878	 (395,729)		311,666		(434,925)		268,650	 (2,099,237)	 382,722	 (539,610)
Other financing sources (uses)													
Transfers out	(670,395)	(976,161)	-	-		(55,690)		-		-	-	-	-
Proceeds from issuance of debt	528,525	-	-	-		-		326,709		-	4,100,000	-	8,720,000
Issuance of lease	-	-	-	-		-		-		-	-	-	141,227
Payments to escrow agent	-	-	-	-		-		-		-	-	-	(10,097,000)
Premium on debt issuance	-	-	-	-		-		-		-	-	-	1,706,469
Proceeds from sale of capital assets	-	-	_			-		-		-	-	-	188,475
Total other financing													
sources (uses)	(141,870)	(976,161)	-	-		(55,690)		326,709		-	4,100,000	-	659,171
Net change in fund balances	\$ 1,286,784	\$ 1,233,129	\$ 962,878	\$ (395,729)	\$	255,976	\$	(108,216)	\$	268,650	\$ 2,000,763	\$ 382,722	\$ 119,561
Debt service as a percentage of					_				_				
noncapital expenditures	 0.00%	 2.47%	 8.43%	 6.04%		4.83%		5.38%		5.37%	 5.72%	 7.35%	 8.41%

# ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

Calendar Year	Real Estate	 Personal Property	Machinery and Tools	 Public Service	Total Taxable Assessed Value	Direct Tax Rate (1)
2022	\$ 2,146,350,500	\$ 141,771,009	\$ 452,805	\$ 30,915,674	\$ 2,319,489,988	0.108
2021	1,735,031,400	119,184,134	511,075	30,341,699	1,885,068,308	0.110
2020	1,711,588,500	121,035,613	314,281	32,388,996	1,865,327,390	0.112
2019	1,704,181,500	112,782,292	358,690	30,080,458	1,847,402,940	0.108
2018	1,707,497,200	111,426,844	381,478	26,933,972	1,846,239,494	0.108
2017	1,555,378,500	111,836,351	350,166	26,222,252	1,693,787,269	0.114
2016	1,559,784,700	110,382,101	362,252	26,233,712	1,696,762,765	0.079
2015	1,548,458,500	110,060,306	379,240	26,169,523	1,685,067,569	0.080
2014	1,554,110,600	99,076,256	362,438	26,004,347	1,679,553,641	0.073
2013	1,388,763,400	93,279,002	366,978	26,002,462	1,508,411,842	0.076

(1) The total direct tax rate is calculated using the weighted average method. Assessed value is 100% of actual value for all tax types.

Source: Commissioner of the Revenue

# PROPERTY TAX RATES (1) DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

						Overlappi	ng Rate	S
		Dir	ect Rates			County of	Fauquie	er
Calendar Year	 Real Estate		ersonal roperty	chinery d Tools	Direct Tax Rate	 Real Estate		rsonal operty
2022	\$ 0.0401	\$	1.00	\$ 1.00	\$ 0.108	\$ 0.903	\$	3.45
2021	0.0500		1.00	1.00	0.110	0.994		4.65
2020	0.0500		1.00	1.00	0.112	0.994		4.65
2019	0.0500		1.00	1.00	0.108	0.994		4.65
2018	0.0500		1.00	1.00	0.108	0.982		4.65
2017	0.0500		1.00	1.00	0.114	1.039		4.65
2016	0.0150		1.00	1.00	0.079	0.999		4.65
2015	0.0150		1.00	1.00	0.080	0.999		4.65
2014	0.0150		1.00	1.00	0.073	0.992		4.65
2013	0.0150		1.00	1.00	0.076	0.980		4.65

<sup>(1)</sup> Per \$100 of assessed value.

# GENERAL GOVERNMENT TAX REVENUES BY SOURCE LAST TEN FISCAL YEARS

Fiscal Year	Property Taxes	Sales Taxes	<b>Utility Taxes</b>	Franchise Taxes	Meals Taxes	Transient Occupancy Taxes	Business Licenses	Motor Vehicle Licenses	Other Taxes	Cigarette Taxes	<u>Total</u>
2022	\$ 1,497,352	\$ 978,837	\$ 499,103	\$ 1,330,962	\$ 3,296,859	\$ 261,215	\$ 1,964,786	\$ 219,887	\$ 24,263	\$ 173,866	\$10,247,130
2021	1,379,006	925,159	495,402	1,292,086	2,828,431	197,050	2,438,043	239,788	61,994	180,436	10,037,395
2020	1,342,789	781,649	501,059	830,298	2,515,018	182,606	2,103,568	237,353	68,131	202,138	8,764,609
2019	1,312,429	709,173	498,267	932,498	2,659,254	220,994	1,998,815	216,600	70,212	184,943	8,803,185
2018	1,261,220	709,036	510,053	849,887	2,550,799	232,628	2,026,990	195,750	67,713	171,699	8,575,775
2017	1,248,466	732,197	503,001	690,566	2,621,782	232,629	1,918,233	4,479	69,787	158,789	8,179,929
2016	677,081	673,700	512,780	521,997	2,383,067	238,418	1,851,067	95,652	72,938	164,260	7,190,960
2015	678,228	595,653	498,312	581,150	2,265,639	190,005	1,656,923	102,855	72,152	170,790	6,811,707
2014	605,047	561,084	500,111	496,445	2,191,572	190,233	1,914,525	101,969	75,647	181,720	6,818,353
2013	539,313	530,836	541,096	479,590	2,152,237	187,263	1,366,360	104,047	-	189,868	6,090,610

<sup>(1)</sup> Includes general fund and special revenue funds.

# MEALS TAX REVENUES LAST TEN FISCAL YEARS

Fiscal Year	Tax Rate		Gr	oss Receipts	Meals Tax Revenue		
2022	\$	0.04	\$	82,421,475	\$	3,296,859	
2021		0.04		70,710,775		2,828,431	
2020		0.04		62,875,450		2,515,018	
2019		0.04		68,860,412		2,659,254	
2018		0.04		63,769,475		2,550,779	
2017		0.04		65,544,550		2,621,782	
2016		0.04		59,576,675		2,383,067	
2015		0.04		56,640,975		2,265,639	
2014		0.04		54,789,300		2,191,572	
2013		0.04		53,805,925		2,152,237	

Source: Town of Warrenton Department of Finance and Human Resources.

# PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

				2013			
Taxpayer	Type Business	Total Assessed Value	Rank	Percentage of Total Assessed Value	Total Assessed Value	Rank	Percentage of Total Assessed Value
Fauquier Medical Center LLC	Medical Center	\$ 53,924,900	1	0.025 %	\$ -		- %
Warrenton Center LLC	Shopping Center	33,606,000	2	0.016	29,666,400	1	2.110
Amazon Data Services Inc	Data Services	31,282,500	3	0.015	-		-
Wal-Mart Real Estate Business Tr	Retail Store	17,177,600	4	0.008	17,309,400	3	1.330
Sreit Highland Warrenton LLC	Developer	15,708,700	5	0.007	-		-
Warrenton Development Company	Developer	14,991,400	6	0.007	16,802,500	4	1.160
Northrock Center LLC	Shopping Center	14,967,700	7	0.007	-		-
Hd Development of Maryland Inc	Retail Store	12,349,600	8	0.006	-		-
Warrenton VA Real Estate LLC	Senior Livng Center	12,004,100	9	0.006	-		-
Warrenton Village LLC	Shopping Center	10,367,500	10	0.005	14,379,700	6	1.020
Warrenton Volunteer Fire Company	Fire Company	10,166,700	11	0.005	-		-
Warrenton Professional Center Lc	Medical Center	9,853,400	12	0.005	11,127,500	7	0.830
Seritage SRC Finance LLC	Shopping Center	9,700,200	13	0.005	10,298,500	10	0.730
Fauquier Long-Term Care LLC	Senior Livng Center	9,311,700	14	0.004	-		-
Highlands Of Warrenton LLC	Developer	8,792,600	15	0.004			
		\$ 264,204,600		0.123 %	\$ 99,584,000		7.180 %

Source: Fauquier County Commissioner of the Revenue.

# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Fiscal Year	Total Tax Levy for Fiscal Year		· ·		Percentage of Levy Collected in Year of Levy	Collections in Subsequent Years		Total Collections to Date		Percentage of Total Collection to Date of Levy	
2022	\$	2,164,750	\$	2,138,535	98.79 %	\$	-	\$	2,138,535	98.79 %	
2021		2,052,174		2,014,603	98.17		16,742		2,031,345	98.99	
2020		2,047,706		2,019,070	98.60		20,210		2,039,280	99.59	
2019		1,890,241		1,862,971	98.56		27,108		1,890,079	99.99	
2018		1,873,452		1,843,214	98.39		3,959		1,847,173	98.60	
2017		1,896,053		1,865,815	98.41		28,220		1,894,035	99.89	
2016		1,277,669		1,126,746	88.19		3,359		1,130,105	88.45	
2015		1,267,260		1,246,135	98.33		4,523		1,250,658	98.69	
2014		1,223,273		1,139,748	93.17		7,965		1,147,713	93.82	
2013		1,122,476		1,074,859	95.76		4,465		1,079,324	96.16	

Source: Town of Warrenton Department of Finance and Human Resources.

# MEAL TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN FISCAL YEARS

	Direct Rates	Overlapping Rates County of Fauquier (1)			
Fiscal Year	Meals Tax Percent of Gross	Meals Tax Percent of Gross			
2022	4.00 %	0.00 %			
2021	4.00	0.00			
2020	4.00	0.00			
2019	4.00	0.00			
2018	4.00	0.00			
2017	4.00	0.00			
2016	4.00	0.00			
2015	4.00	0.00			
2014	4.00	0.00			
2013	4.00	0.00			

Source: Town of Warrenton Department of Finance and Human Resources.

(1) Fauquier County does not have meals tax.

# PRINCIPAL MEALS TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

	2022					2013*					
			Percentage of				Percentage	e of			
	Total		Total		Total		Total				
Type of Establishment		Assessed Value	Assessed Value	A	Value	Assessed Value					
Fast Food Restaurants	\$	32,125,139	38.98	%	\$	-	-	%			
Sit-Down Restaurants		37,577,722	45.59			-	-				
Convenience Stores		12,718,614	15.43								
	\$	82,421,475	100.00	%	\$	_		%			

Source: Town of Warrenton Department of Finance and Human Resources.

<sup>\*</sup> Data not available for fiscal year 2013.

#### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

	<b>Governmental Activities</b>							<b>Business-Type Activities</b>						
Fiscal Year		inanced urchases	General Obligation Bonds		remium on Bond Refunding	1	Lease Liability	General Obligation Bonds	ligation Bond		Total Primary Government	Percentage of Personal Income (1)	Per	Capita (1)
2022	\$	31,383	\$ 8,165,000	\$	1,532,885	\$	141,227	\$ 10,583,000	\$	543,546	\$ 20,997,041	5.39 %	\$	2,077
2021		99,433	10,097,000		-		-	11,353,000		-	21,549,433	5.79		2,143
2020		165,782	10,723,000		-		-	11,686,000		-	22,574,782	5.68		2,243
2019		231,132	7,099,000		-		-	12,007,000		-	19,337,132	5.03		1,946
2018		295,172	7,562,000		-		-	12,180,000		-	20,037,172	5.39		2,029
2017		-	8,020,000		-		-	5,020,000		-	13,040,000	3.31		1,322
2016		-	8,468,000		-		-	5,020,000		-	13,488,000	3.34		1,363
2015		90,158	8,899,000		-		-	-		-	8,989,158	2.27		907
2014		266,837	-		-		-	9,317,000		-	9,583,837	2.77		980
2013		441,717	-		-		-	9,717,000		-	10,158,717	2.68		1,036

Note: Details regarding the Town's outstanding debt can be found in the Notes to Financial Statements.

<sup>(1)</sup> See the Schedule of Demographic and Economic Statistics – Table 17.

## RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS

Fiscal Year Ended June 30,	B	Gross onded Debt	Premium on Bond Refunding	Bo	Net nded Debt (3)	Ratio of Net General Obligation Debt to Assessed Value (2)	Net Bonded Debt Per Capita (1)	
2022	\$	18,748,000	\$ 2,076,431	\$	20,824,431	0.90 %	\$	2,060
2021		21,450,000	-		21,450,000	1.14		2,133
2020		22,409,000	-		22,409,000	1.20		2,226
2019		19,106,000	-		19,106,000	1.03		1,923
2018		19,742,000	-		19,742,000	1.07		1,999
2017		13,040,000	-		13,040,000	0.77		1,322
2016		13,488,000	-		13,488,000	0.79		1,363
2015		8,899,000	-		8,899,000	0.53		898
2014		9,317,000	-		9,317,000	0.55		953
2013		9,717,000	-		9,717,000	0.64		991

<sup>(1)</sup> Population data can be found in the Schedule of Demographic and Economic Statistics – Table 17.

<sup>(2)</sup> See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property – Table 5.

<sup>(3)</sup> Includes all long-term general obligation bonded debt, literary fund loans, excludes revenue bonds, leases, and compensated absences.

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT Year Ended June 30, 2022

Governmental Unit	Deb	ot Outstanding	Estimated Percentage Applicable (1)	nated Share of rlapping Debt
Debt repaid with property taxes: Town of Warrenton Subtotal, overlapping debt	\$	123,407,871	13.2 %	\$ 16,249,058
Town of Warrenton, direct debt				 8,196,383
Total direct and overlapping debt				\$ 24,445,441

Source: County of Fauquier June 30, 2022 Comprehensive Annual Financial Report.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the Town. This table estimates the portion of the outstanding debt of those overlapping government's that is borne by the residents and businesses of the Town. This process recognized that, when considering the Town's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident and therefore responsible for repaying the debt of each overlapping government.

(1) The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determing the portion of the Town's taxable assessed value that is within the County government's boundaries and dividing it by the County's total taxable assessed value.

Total real and personal property assessed value, Fauquier County Table 5-A	\$ 17,615,994,348
Total Taxable Assessed Value Table 5	2,319,489,988

13.2%

#### LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (Unaudited)

					Fisca	ıl Year				
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Debt limit	\$ 151,876,864	\$ 169,176,644	\$ 169,555,067	\$ 170,785,097	\$ 169,871,947	\$ 185,103,909	\$ 185,220,254	\$ 187,004,889	\$ 188,973,071	\$ 232,384,949
Total net debt applicable to limit	9,717,000	9,317,000	8,899,000	13,488,000	13,040,000	20,037,172	19,337,132	22,574,782	21,549,433	20,997,041
Legal debt margin	\$ 142,159,864	\$ 159,859,644	\$ 160,656,067	\$ 157,297,097	\$ 156,831,947	\$ 165,066,737	\$ 165,883,122	\$ 164,430,107	\$ 167,423,638	\$ 211,387,908
Total net debt applicable to the limit as a percentage of debt limit	6.40%	5.51%	5.25%	7.90%	7.68%	10.82%	10.44%	12.07%	11.40%	9.04%
						Legal debt margin	calculation for fisca	al year 2022		
						Assessed value Add back: exem	npt real property			\$ 2,319,489,988 4,359,500
						Total assessed v	ralue			\$ 2,323,849,488
						`	of total assessed va	ilue)		\$ 232,384,949
						Net debt applica	ioie io iiiiii			20,997,041
						Legal debt marg	gin			\$ 211,387,908

## DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Year	Population	Personal Income	P	r Capita ersonal ncome	Median Age	School Enrollment	Unemployment Rate
2022	10,109	\$389,631,187	\$	38,543	39	1,950	2.6 %
2021	10,057	372,420,767		37,031	39	1,950	3.5
2020	10,065	397,134,705		39,457	39	1,960	6.4
2019	9,937	384,472,467		38,691	39	1,939	2.6
2018	9,875	371,882,625		37,659	40	2,053	2.8
2017	9,861	394,026,784		39,958	43	1,633	3.4
2016	9,897	403,781,098		40,366	41	1,560	3.4
2015	9,907	395,170,416		39,888	40	2,138	4.4
2014	9,775	346,044,775		35,401	41	2,008	4.7
2013	9,803	379,474,130		38,710	38	2,008	4.8

Source: Weldon Cooper Center, Virginia Employment Commission, US Census Bureau.

#### PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

	Fiscal	Year 2022	Fiscal Year 2013		
<b>Employer</b>	Rank	Employees	Rank	Employees	
Fauquier County School Board	1	1,000 and over	1	1,000 and over	
County of Fauquier	2	1,000 and over	3	500 to 999	
Fauquier Health System	3	1,000 and over	2	1,000 and over	
Wal-mart	4	250 to 499	4	250 to 499	
Town of Warrenton	5	100 to 249	5	100 to 249	
Blue Ridge Orthopaedic	6	100 to 249	10	100 to 249	
Home Depot	7	100 to 249	8	100 to 249	
Country Chevrolet	8	100 to 249			
Harris Teeter	9	100 to 249			
Appleton Campbell	10	100 to 249			
The Fauquier Bank			7	100 to 249	
Oak Springs Nursing Home			6	100 to 249	
Fauquier Health					
Giant			9	100 to 249	

<sup>(1)</sup> The Town is prohibited from publishing the actual number of employees per the *Confidential Information Protection and Statistical Efficiency Act of 2002* – Title V of Public Law 107-347.

Source: Bureau of Labor Statistics, Quarterly Census of Employment and Wages.

## FULL-TIME EQUIVALENT TOWN GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

					Fiscal '	Year				
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022 (1)
General and financial administration	6	6	6	6	6	7	8	8	8	11
Legislative	1	1	1	1	1	2	2	2	1	1
Public safety										
Police department	25	25	25	26	28	23	23	27	28	29
Fire and rescue	1	1	2	2	2	2	2	2	2	_*
Building inspections	2	2	2	2	3	3	4	4	5	6
Emergency services	-	-	-	-	-	-	-	-	-	1
Public works										
General maintenance	23	23	23	23	22	20	21	21	25	28
Administration	5	5	5	5	5	6	5	4	3	4
Culture and recreation	3	3	3	4	6	7	7	7	5	23
Planning and community development	3	3	4	5	6	6	9	9	6	3
Public Utilities										
Water	14	14	14	14	14	12	12	13	15	14
Wastewater	7	7	7	7	7	7	7	7	9	12
Administration	6	6	6	6	6	6	5	5	5	8
Stormwater	-	-	-	-	-	-	-	-	-	4
Motor pool	3	3	3	3	3	3	3	3	3	2
Information technology				1	1	1	1	2	4	5
_	99	99	101	105	110	105	109	114	119	151

Source: Department of Finance and Human Resources.

<sup>\*</sup>During fiscal year 2022 the Fire and Rescue Function was transferred to the County. As such, the employee count related to the function is no longer reported herein.

<sup>(1)</sup> Beginning with fiscal year 2022, this table reflects full-time equivalents. Prior years reflect only full-time employees.

#### OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

Fiscal Year

	riscai i cai										
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	
Public safety:											
Police department:											
Physical arrests	390	248	295	194	164	320	307	232	239	218	
Traffic violations	6,557	5,355	3,317	3,375	2,022	2,290	3,725	2,668	1,757	933	
Fire and rescue:											
Number of calls answered	2,100	2,601	2,819	2,811	2,982	3,028	3,785	1,834	4,399	_*	
Building inspections:											
Permits issued	671	585	649	745	622	641	641	609	273	414	
Public works:											
Refuse collected (tons/year)	3,746	3,761	3,822	361	3,709	3,616	3,754	3,796	3,895	3,973	
Recycling (tons/year)	4,539	1,244	1,253	963	994	1,298	889	1,021	814	499	
Community development:											
Planning:											
Zoning permits issued	150	170	180	174	202	187	241	263	127	233	

Source: Individual Town departments.

<sup>\*</sup>During fiscal year 2022 the Fire and Rescue Function was transferred to the County. As such, the operating indictaor related to the function is no longer reported herein.

#### CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

Fiscal Year

					Fiscal 1	ear				
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General government:										
Administration buildings	1	1	1	1	1	1	1	1	1	1
Public safety:										
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol units	21	21	21	21	21	21	21	22	24	29
Fire stations	1	1	1	1	1	1	1	1	1	_*
Sanitation:										
Collection trucks	2	3	3	3	4	4	4	4	4	4
Highway and streets:										
Streets (miles)	94.52	94.52	93.47	93.47	93.47	93.47	93.47	93.47	93.47	91.87
Streetlights	795	810	810	810	810	810	824	824	823	823
Traffic signals	11	11	12	12	12	12	12	12	11	10
Culture and recreation:										
Parks acreage	88.69	88.69	88.69	88.69	88.69	88.69	88.94	88.94	88.94	88.94
Parks	5	5	5	5	5	5	7	7	7	7
Water:										
Water mains (miles)	86.00	86.00	86.00	86.00	86.00	88.00	89.00	89.00	89.00	89.00
Fire hydrants	725	725	725	731	731	743.00	749.00	751.00	751	751
Sewer:										
Sanitary sewers	66.00	66.00	66.00	68.00	68.00	69.00	69.00	69.00	69	69
Storm sewers (miles)	15.44	15.44	15.44	38.00	39.70	40.00	40.00	40.00	40.00	40.00

Source: Individual Town departments.

<sup>\*</sup>During fiscal year 2022 the Fire and Rescue Function was transferred to the County. As such, the capital asset statistic related to the function is no longer reported herein.

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### **COMPLIANCE SECTION**

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2022

Federal Grantor/Pass – Through Grantor/ Program or Cluster Title	Assistance Listing Number	Federal Expenditures		
Department of the Treasury: Pass Through Payments: Virginia Department of Accounts				
COVID-19 – Coronavirus State and Local Fiscal Recovery Funds COVID-19 – Coronavirus Relief Fund	21.027 21.019	\$ 52,026 495,707		
Total Department of the Treasury		547,733	,	
Department of Justice: Direct Payments: Department of Criminal Justice Services Missing and Exploited Children (MEC) Program	16.543	2,927	7	
Bulletproof Vest Partnership Program	16.607	4,112		
Total Department of Justice		7,039	<u>)                                    </u>	
National Endowment for the Arts Pass Through Payments: Virginia Commission for the Arts				
Creative Communities Partnership Grant	45.024	4,500	)	
Department of Transportation: Pass Through Payments: Virginia Department of Transportation				
Highway Planning and Construction	20.205	280,713	;	
Total Expenditures of Federal Awards		\$ 839,985	;	

## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS June 30, 2022

#### **Basis of Presentation**

The accompanying Schedule of Federal Expenditures includes the activity of all federally assisted programs for the Town of Warrenton, Virginia and is presented on the modified accrual basis of accounting, as described in Note 1 to the Town's basic financial statements. All federal awards received directly from federal agencies, as well as federal awards passed through other government agencies, are included on this schedule.

#### **De Minimis Indirect Cost Rate**

The Town did not elect to utilize the 10 % de minimis indirect cost rate

#### **Subrecipient Monitoring**

The Town provided no amounts to subrecipients during fiscal year 2022.

#### **Outstanding Loan Balances**

At June 30, 2022, the Town had no outstanding loan balances requiring continuing disclosure.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Members of Town Council Town of Warrenton, Virginia Warrenton, Virginia

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties*, *Cities, and Towns* issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Warrenton, Virginia (the "Town"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements, and have issued our report thereon dated December 8, 2022.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for determining procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Governmental Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

Brown, Edwards & Company, S. L. P.

Roanoke, Virginia December 8, 2022



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Honorable Members of Town Council Town of Warrenton, Virginia Warrenton, Virginia

#### Report on Compliance for Each Major Federal Program

Opinion on Compliance for Each Major Federal Program

We have audited the Town of Warrenton, Virginia's (the "Town") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on the Town's major federal program for the year ended June 30, 2022. The Town's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Town, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Town of Warrenton, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements related to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal documentation of the Town's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Town's federal programs.

#### Report on Compliance for Each Major Federal Program (Continued)

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Town's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the Town's compliance the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Town's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Town's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the Town's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

#### Report on Internal Control over Compliance (Continued)

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**CERTIFIED PUBLIC ACCOUNTANTS** 

Brown, Edwards & Company, S. L. P.

Roanoke, Virginia December 8, 2022

#### SUMMARY OF COMPLIANCE MATTERS June 30, 2022

As more fully described in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the Town's compliance with certain provisions of the laws, regulations, contracts, and grants shown below.

#### STATE COMPLIANCE MATTERS

Code of Virginia

Budget and Appropriation Laws
Cash and Investment Laws
Conflicts of Interest Act
Local Retirement Systems
Debt Provisions
Procurement Laws
Uniform Disposition of Unclaimed Property Act
Highway Maintenance
Fire Program Aid

#### FEDERAL COMPLIANCE MATTERS

Compliance Supplement for Single Audits of State and Local Governments

Provisions and conditions of agreements related to federal programs selected for testing.

#### **LOCAL COMPLIANCE MATTERS**

Town Charter

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS June 30, 2022

#### A. SUMMARY OF AUDITOR'S RESULTS

- 1. The auditor's report expresses an **unmodified opinion** on the financial statements.
- 2. **No significant deficiencies** relating to the audit of the financial statements were reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. No instances of noncompliance material to the financial statements were disclosed.
- 4. **No significant deficiencies** relating to the audit of the major federal award programs was reported in the Independent Auditor's Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance.
- 5. The auditor's report on compliance for the major federal award programs expresses an **unmodified opinion**.
- 6. The audit disclosed **no audit findings relating to the major program**.
- 7. The major programs of the Town are:

Name of Program	Assistance Listing #
COVID-19 Coronavirus Relief Fund	21.019

- 8. The threshold for distinguishing Type A and B programs was \$750,000.
- 9. The Town of Warrenton was **not** determined to be a **low-risk auditee**.
- B. FINDINGS FINANCIAL STATEMENT AUDIT

None.

C. FINDINGS – COMMONWEALTH OF VIRGINIA

None.

D. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT

None.