# Town of Boydton, Virginia Annual Comprehensive Financial Report Year Ended June 30, 2021



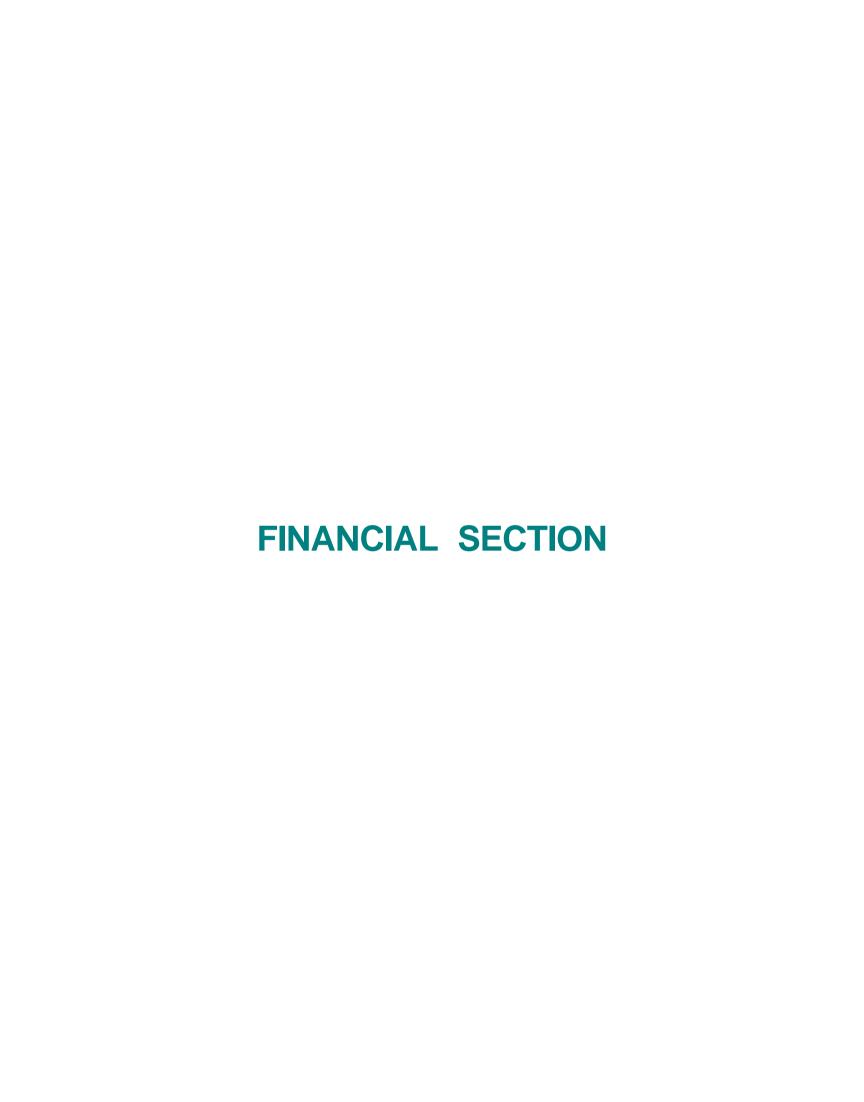
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Sherwood H. Creedle, Founder

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the Town Council Town of Boydton, Virginia

### Report on the Audit of the Financial Statements

# **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the Town of Boydton, Virginia, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Town of Boydton, Virginia's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Town of Boydton, Virginia, as of June 30, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Boydton, Virginia and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Boydton, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Town of Boydton, Virginia's internal control. Accordingly, no
  such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Boydton, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 1-7 and budgetary comparison information and schedules related to pension and OPEB funding on pages 64-66, and 67-78 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

Creedle, Jones & associates, P.C.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 27, 2023, on our consideration of the Town of Boydton, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Boydton, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town of Boydton, Virginia's internal control over financial reporting and compliance.

Creedle, Jones & Associates, P.C. Certified Public Accountants

South Hill, Virginia February 27, 2023

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Town of Boydton, Virginia presents the following discussion and analysis as an overview of the Town of Boydton, Virginia's financial activities for the fiscal year ending June 30, 2021. We encourage readers to read this discussion and analysis in conjunction with the Town's basic financial statements.

# **Financial Highlights**

- At the close of the fiscal year, the assets and deferred outflows of resources of the Town's governmental activities exceeded its liabilities and deferred inflows of resources by \$2,776,306. Of this amount, \$1,847,561 is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors. For the business-type activities, the assets and deferred outflows of resources exceeded the liabilities and deferred inflows of resources by \$5,136,927 with an unrestricted balance deficit of \$70,079.
- The Town's total net position decreased by \$133,030 during the current fiscal year. Of this
  amount, an increase of \$152,591 is related to governmental activities and a decrease of
  \$285,621 is attributed to business-type activities.
- As of June 30, 2021, the Town's Governmental Funds reported combined ending fund balances of \$1,775,808, an increase of \$207,632 in comparison with the prior year. Approximately 88.11% of this amount is available for spending at the Town's discretion (unassigned fund balance).
- At the end of fiscal year 2021, the general fund unassigned fund balance was \$1,564,584, or approximately 385.18% of total general fund expenditures.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

#### **Government-Wide Financial Statements**

The government-wide financial statements report information about the Town as a whole using accounting methods similar to those found in the private sector. They also report the Town's net position and how they have changed during the fiscal year.

Statement of Net Position: presents information on all of the Town's assets and liabilities. The difference between a) assets and deferred outflows of resources and b) liabilities and deferred inflows of resources can be used as one way to measure the Town's financial health or financial condition. Over time, increases or decreases in the net position can be one indicator of whether the Town's financial condition is improving or deteriorating. Other nonfinancial factors will also need to be considered, such as changes in the Town's property tax base and the condition of Town facilities.

<u>Statement of Activities</u>: presents information using the accrual basis accounting method and shows how the Town's net position changed during the fiscal year. All of the current year's revenues and expenses are shown in the Statement of Activities, regardless of when cash is received or paid.

The government-wide financial statements distinguish governmental activities from business-type activities identified as the primary government. The governmental activities of the Town include general government administration, public safety, public works, and parks, recreation and cultural. Public utilities represent the business-type activities.

### **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The Town uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the Town's most significant funds rather than the Town as a whole. Major funds are separately reported.

The Town has three types of funds:

Governmental Funds - Most of the Town's basic services are included in Governmental Funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances remaining at year end that are available for spending. The Governmental Funds financial statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. Because this information does not encompass the long-term focus of the government-wide statements, additional information is provided with the fund's financial statements to explain the relationship (or differences). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Capital Projects Fund, all of which are considered to be major funds.

*Proprietary Funds* – The Town uses an Enterprise Fund which operates in a manner similar to private business enterprises. Costs are recovered primarily through user charges. Proprietary Fund financial statements provide both long and short-term financial information.

Fiduciary Funds – The Town is the trustee, or fiduciary, for the Town's custodial funds. Custodial funds utilize the accrual basis of accounting described in the Governmental Fund presentation. Since by definition, these assets are being held for the benefit of a third party and cannot be used to support activities or obligations of the government, these funds are not incorporated into the government-wide financial statements.

#### Notes to the Basic Financial Statements

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements.

#### Other

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information such as the budgetary comparison schedule.

# FINANCIAL ANALYSIS OF THE TOWN AS A WHOLE

# **Statement of Net Position**

The following table reflects the condensed Statement of Net Position:

# **Summary of Net Position**

As of June 30, 2021 and 2020

	Government	al Activities	Business-Ty	pe Activities	Total Primary	/ Government
	2021	2020	2021	<u>2020</u>	2021	2020
Assets Current and other assets	\$ 2,088,056	\$1,689,668	\$ 722,874	\$ 746,641	\$ 2,810,930	\$ 2,436,309
Capital assets (net)	925,429	958,510	5,580,361	5,812,100	6,505,790	5 2,436,309 6,770,610
( ,						
Total Assets	3,013,485	2,648,178	6,303,235	6,558,741	9,316,720	9,206,919
Deferred Outflows of Resources	34,346	23,479	33,762	15,800	68,108	39,279
Total Assets and Deferred Outflows of Resources	\$3,047,831	\$2,671,657	\$6,336,997	<u>\$6,574,541</u>	\$ 9,384,828	\$ 9,246,198
Liabilities						
Other liabilities	\$ 237,444	\$ 14,794	\$ 810,190	\$ 720,817	\$ 1,047,634	\$ 735,611
Long-term liabilities	28,178	24,460	387,841	415,379	416,019	439,839
Total Liabilities	265,622	39,254	1,198,031	1,136,196	1,463,653	1,175,450
Deferred Inflows of Resources	5,903	8,688	2,039	15,797	7,942	24,485
Net Position						
Net investment in capital assets	925,429	958,510	5,207,006	5,408,795	6,132,435	6,367,305
Restricted	3,316	3,316	-	-	3,316	3,316
Unrestricted (Deficit)	1,847,561	1,661,889	(70,079)	13,753	1,777,482	1,675,642
Total Net Position	2,776,306	2,623,715	_5,136,927	5,422,548	7,913,233	8,046,263
Total Liabilities, Deferred Inflows						
of Resources, and Net Position	\$3,047,831	\$2,671,657	\$6,336,997	\$6,574,541	\$ 9,384,828	\$ 9,246,198

### Statement of Activities

The following table summarizes revenues and expenses for the primary government:

# **Summary of Changes in Net Position**

For the Fiscal Years Ended June 30, 2021 and 2020

	Governmen	ntal Activities	Business-Ty	pe Activities	Total Primar	y Government
	<u>2021</u>	2020	2021	2020	<u>2021</u>	2020
Revenues						
Program Revenues						
Charges for services	\$ 26,860	\$ 27,579	\$ 428,212	\$ 446,081	\$ 455,072	\$ 473,660
Operating grants and contributions	29,027	24,020	-	-	29,027	24,020
General Revenues						
General property taxes,						
real and personal	94,648	103,584	-	-	94,648	103,584
Other taxes	358,505	302,660	-	-	358,505	302,660
Grants and contributions not						
restricted to specific programs	22,984	22,635	-	-	22,984	22,635
Unrestricted revenues from use of						
money and property	1,832	2,860	3,671	3,857	5,503	6,717
Miscellaneous	63,475	64,322	2,608	9,393	66,083	73,715
Total Revenues	597,331	547,660	434,491	459,331	1,031,822	1,006,991
Expenses						
General government administration	147,580	156,533	-	-	147,580	156,533
Public safety	69,808	54,295	-	-	69,808	54,295
Public works	226,109	189,212	-	-	226,109	189,212
Parks, recreation, and cultural	2,009	4,903	-	-	2,009	4,903
Water and sewer			719,346	650,200	719,346	650,200
Total Expenses	445,506	404,943	719,346	650,200	1,164,852	1,055,143
Change in net position						
before transfers	151,825	142,717	(284,855)	(190,869)	(133,030)	(48,152)
Transfers in (out)	766	474	(766)	(474)		<del>-</del>
Change in Net Position	152,591	143,191	(285,621)	(191,343)	(133,030)	(48,152)
Beginning Net Position	2,623,715	2,480,524	5,422,548	5,613,891	8,046,263	8,094,415
Ending Net Position	\$2,776,306	\$ 2,623,715	\$5,136,927	\$5,422,548	\$ 7,913,233	\$ 8,046,263

Governmental activities increased the Town's net position by \$152,591 for fiscal year 2021. Revenues from governmental activities totaled \$597,331. Other taxes comprise the largest source of these revenues, totaling \$358,505 or 60.02% of all governmental activities revenue. General property taxes are the second largest source of revenues, totaling \$94,648.

The total cost of all governmental activities for this fiscal year was \$445,506. Public works was the Town's largest program with expenses totaling \$226,109. General government administration, which totals \$147,580, represents the second largest expense.

For the Town's governmental activities, the net expense (total cost less fees generated by the activities and program-specific governmental aid) is illustrated in the following table:

### **Net Cost of Governmental Activities**

For the Fiscal Years Ended June 30, 2021 and 2020

		<u>20</u>	21	<u>2020</u>			
	<b>Total Cost</b>		<b>Net Cost</b>		<b>Total Cost</b>		Net Cost
	<u>of</u>	<u>Services</u>	<u>of</u>	Services	<u>of</u>	<u>Services</u>	of Services
General government administration	\$	147,580	\$	(147,580)	\$	156,533	\$ (156,533)
Public safety		69,808		(41,716)		54,295	(30,765)
Public works		226,109		(198,314)		189,212	(161,143)
Parks, recreation, and cultural		2,009		(2,009)		4,903	(4,903)
Total	<u>\$</u>	445,506	\$	(389,619)	\$	404,943	\$ (353,344)

### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year. The Town's governmental funds reported combined ending fund balances of \$1,775,808. The combined governmental fund balance increased \$207,632 from the prior year.

The General Fund is the main operating fund of the Town. At the end of the current fiscal year, the General Fund had an unassigned fund balance of \$1,564,584. The General Fund's liquidity can be measured by comparing unassigned fund balance to total fund expenditures. Unassigned fund balance represents 385.18% of total fund expenditures, while total fund balance represents 436.36% of that same amount.

The Capital Projects Fund has a total fund balance of \$3,316, all of which is restricted for ongoing and future capital projects.

### **BUDGETARY HIGHLIGHTS**

# **General Fund**

The following table provides a comparison of original budget, final budget, and actual revenues and expenditures in the General Fund:

# **Budgetary Comparison**

### General Fund

For the Fiscal Years Ended June 30, 2021 and 2020

		<u>2021</u>			<u>2020</u>	
_	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>
Revenues						_
Taxes	\$ 79,400	\$ 79,400	\$110,381	\$ 92,456	\$ 92,456	\$ 99,263
Other	373,384	373,384	450,672	357,526	357,526	397,421
Intergovernmental	<u>47,791</u>	47,791	<u>52,011</u>	49,434	49,434	46,655
Total	500,575	500,575	613,064	499,416	499,416	543,339
Expenditures	410,733	410,733	406,198	302,554	302,554	378,248
Excess (Deficiency) of Revenues over Expenditures	89,842	89,842	206,866	196,862	196,862	165,091
Other Financing Sources (Uses)						
Contingency/surplus	(64,290)	(64,290)	-	(196,862)	(196,862)	-
Transfer from (to) other funds	(25,552)	(25,552)	766			<u>474</u>
Total	(89,842)	(89,842)	766	(196,862)	(196,862)	474
Net Change in Fund Balance	<u>\$</u>	<u> </u>	\$ 207,632	<u>\$</u>	<u>\$ -</u>	\$165,565

There were no budget amendments during the fiscal year.

Actual revenues were more than final budget amounts by \$112,489, or 22.47%, while actual expenditures were \$4,535, or 1.10% less than final budget amounts.

# CAPITAL ASSETS AND LONG-TERM DEBT

# **Capital Assets**

As of June 30, 2021, the Town's governmental activities net capital assets total \$925,429, which represents a net decrease of \$33,081 or 3.45% over the previous fiscal year-end balance. The business-type activities net capital assets total \$5,580,361, a decrease of \$231,739 or 3.99% over the previous fiscal year as summarized in the following table:

# **Change in Capital Assets**

### **Governmental Activities**

	Balance		<b>Net Additions</b>		Balance	
	<u>Jı</u>	July 1, 2020 and Deletions		June 30, 2021		
	_					
Land and land improvements	\$	80,400	\$	20,000	\$	100,400
Buildings and improvements		714,950		-		714,950
Infrastructure		986,005		-		986,005
Furniture, equipment, and vehicles		277,487				277,487
Total Capital Assets		2,058,842		20,000		2,078,842
Less: Accumulated depreciation	_	(1,100,332)		(53,081)		(1,153,413)
Total Capital Assets, Net	\$	958,510	\$	(33,081)	\$	925,429

# **Business-Type Activities**

	Balance July 1, 2020				<u>Ju</u>	Balance ine 30, 2021
Land and land improvements	\$	34,600	\$	-	\$	34,600
Vehicles		91,240		-		91,240
Infrastructure		8,984,972		<u>-</u>		8,984,972
Total Capital Assets Less: Accumulated depreciation and		9,110,812		-		9,110,812
amortization		(3,298,712)		(231,739)		(3,530,451)
Total Capital Assets, Net	\$	5,812,100	\$	(231,739)	\$	5,580,361

# Long-Term Debt

As of June 30, 2021, the Town's long-term obligations total \$373,355.

		Balance July 1, 2020		Additions <b>Deletions</b>	Balance June 30, 2021	
Business-Type Activities Long-term debt	\$	403,305		(29,950)	\$	373,355
Total Business-Type Activities	\$	403,305	\$	(29,950)	\$	373,355

More detailed information on the Town's long-term obligations is presented in Note 8 to the financial statements.

# **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

The Town's elected and appointed officials considered many factors when setting the fiscal-year 2022 budget.

The average unemployment rate for the Town of Boydton, Virginia in June 2021 was 5.1%, a decrease of 3.6% from June 2020. This compares unfavorably to the state's rate of 4.5% and favorably to the national rate of 6.1%.

According to the 2020 U.S. Census, the population in the Town of Boydton, Virginia was 302.

These rates along with other indicators were taken into account when adopting the General Fund budget for 2022, which accounts for most of the Town's operational costs. The fiscal year 2022 adopted budget anticipates the general fund revenues and expenditures to be \$608,756, a 21.61% increase over the fiscal year 2021 budget.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Town's finances and to demonstrate the Town's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to Shirley S. Bowen, Clerk/Treasurer, Town of Boydton, Virginia, P. O. Box 62, 461 Madison Street, Boydton, Virginia 23917, telephone 434-738-6344, or visit the Town's website at <a href="https://www.boydton.org">www.boydton.org</a>.

# BASIC FINANCIAL STATEMENTS

# Statement of Net Position

At June 30, 2021

# **Primary Government**

	Governmental Activities	Business-Type <u>Activities</u>		<u>Total</u>
Assets				
Current Assets Cash and investments	\$ 1,976,554	\$ 517,967	\$	2,494,521
Restricted cash	3,316	-	Ψ	3,316
Receivables, net	30,550	38,149		68,699
Due from other governments	6,168		_	6,168
Total Current Assets	2,016,588	556,116		2,572,704
Noncurrent Assets				
Capital Assets  Land and land improvements	100,400	34,600		135,000
Other capital assets, net of accumulated	100,400	34,000		155,000
depreciation	825,029	5,545,761		6,370,790
Capital Assets, Net	925,429	5,580,361	_	6,505,790
Total Noncurrent Assets	925,429	5,580,361		6,505,790
Other Assets				
Net pension asset	71,468	166,758	_	238,226
Total Other Assets	71,468	166,758	_	238,226
Total Assets	3,013,485	6,303,235		9,316,720
Deferred Outflows of Resources				
Pension	12,611	29,426		42,037
OPEB	21,735	4,336	_	26,071
Total Deferred Outflows of Resources	34,346	33,762	_	68,108
Total Assets and Deferred Outflows of Resources	\$ 3,047,831	\$ 6,336,997	\$	9,384,828
Liabilities				
Current Liabilities				
Pooled cash deficit	\$ -	\$ 805,162	\$	805,162
Accounts payable and accrued expenses Customer deposits	24,234	5,028		24,234 5,028
Unavailable revenues - unearned grants	213,210	5,026		213,210
Total Current Liabilities	237,444	810,190		1,047,634
Noncurrent Liabilities				
Due within one year				
Bonds, loans, and capital leases payable	-	17,950		17,950
Due in more than one year		255 405		355,405
Bonds, loans, and capital leases payable Other post-employment benefits	28,178	355,405 14,486		42,664
Total Noncurrent Liabilities	28,178	387,841	_	416,019
Total Liabilities	265,622	1,198,031		1,463,653
Deferred Inflows of Resources				
Pension	590	1,379		1,969
OPEB	5,313	660	_	5,973
Total Deferred Inflows of Resources	5,903	2,039		7,942
Net Position	205 463	F 007 000		0.400.405
Net investment in capital assets Restricted	925,429 3,316	5,207,006		6,132,435 3,316
Unrestricted (Deficit)	1,847,561	(70,079)		1,777,482
Total Net Position	2,776,306	5,136,927	_	7,913,233
Total Liabilities Deferred Inflame of				
Total Liabilities, Deferred Inflows of Resources, and Net Position	\$ 3,047,831	\$ 6,336,997	\$	9,384,828

# Statement of Activities

For the Year Ended June 30, 2021

	1 01	tile real Lilu	ed Julie 30, 2021			
		Prog	ram Revenues	•	(pense) Revenu ges in Net Pos	
Functions/Programs	<u>Expenses</u>				mary Governme Business-Type <u>Activities</u>	ent <u>Total</u>
Primary Government Governmental Activities General government administration	\$ 147,580	\$ -	\$ -	\$ (147,580)		\$ (147,580)
Public safety Public works Parks, recreation, and cultural	69,808 226,109 2,009	26,860 -	28,092 935	(41,716)	)	(41,716) (198,314) (2,009)
Total Governmental Activities	445,506	26,860	29,027			(389,619)
Business-Type Activities Water and Sewer Fund Total Business-Type Activities	719,346 719,346	428,212 428,212			\$ (291,134)	(291,134) (291,134)
Total Primary Government	\$ 1,164,852	\$ 455,072	\$ 29,027			(680,753)
	General Revo	enues				
	General p	roperty taxes,	real and personal	94,648	-	94,648
	Other loca		·	358,505	-	358,505
		ed to specific ed revenues fr	programs om use of money	22,984	-	22,984
	and proj		,	1,832	3,671	5,503
	Miscellane			63,475	•	66,083
	Transfers			766		
	Tota	al General Rev	venues and Transfers	542,210	5,513	547,723
	Change in Net	Position		152,591	(285,621)	(133,030)
	Net Position -	Beginning of	Year	2,623,715	5,422,548	8,046,263
	Net Position -	End of Year		\$ 2,776,306	\$ 5,136,927	\$ 7,913,233

Balance Sheet

Governmental Funds

At June 30, 2021

	General <u>Fund</u>	Capital Projects CDBG Fund	Total Governmental <u>Funds</u>
Assets Cash and investments Restricted cash Accounts receivable - taxes, net	\$1,976,554 - 3,336	\$ - 3,316	\$ 1,976,554 3,316 3,336
Accounts receivable - other  Due from other governments	27,214 6,168		27,214 6,168
Total Assets	\$2,013,272	\$ 3,316	\$ 2,016,588
Liabilities Accounts payable and accrued liabilities Unavailable revenues - unearned grants	\$ 24,234 213,210	\$ - -	\$ 24,234 213,210
Total Liabilities	237,444	-	237,444
Deferred Inflows of Resources Unearned revenue - property taxes	3,336		3,336
Total Deferred Inflows of Resources	3,336	-	3,336
Fund Balance Restricted Assigned Unassigned	207,908 1,564,584	3,316	3,316 207,908 1,564,584
Total Fund Balance	1,772,492	3,316	1,775,808
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	\$2,013,272	\$ 3,316	\$ 2,016,588

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

At June 30, 2021

Total Fund Balances for Governmental Funds		\$ 1,775,808
Total net position reported for governmental activities in the Statement of Net Position is different because:  Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Those assets consist of:  Land  Buildings and improvements, net of accumulated depreciation Infrastructure, net of accumulated depreciation Furniture, equipment, and vehicles, net of accumulated depreciation	\$ 100,400 204,700 588,579 31,750	
Total Capital Assets		925,429
Other assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds financial statements.  Unavailable revenue - taxes		3,336
Deferred outflows and inflows of resources are applicable to future periods and, therefore, are not reported in the funds.  Deferred outflows of resources related to pensions  Deferred outflows of resources related to OPEB  Deferred inflows of resources related to pensions  Deferred inflows of resources related to OPEB	12,611 21,735 (590) (5,313)	
Total Deferred Outflows and Inflows of Resources		28,443
Liabilities applicable to the Town's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities.  Balances of long-term liabilities affecting net position are as follows:  Net pension (liability) asset  Net OPEB (obligation) asset	71,468 (28,178)	
		43,290
Total		\$ 2,776,306

Statement of Revenues, Expenditures, and Changes in Fund Balances

# Governmental Funds

Year Ended June 30, 2021

			<u>Cap</u>	<u>ital Projects</u>		Total
	General		CDBG		Gov	ernmental/
	<u>Fund</u>			<u>Fund</u>		<u>Funds</u>
Revenues						
Property taxes	\$	110,381	\$	-	\$	110,381
Other local taxes		358,505		-		358,505
Permits, privilege fees, and regulatory licenses		220		-		220
Fines and forfeitures		-		-		-
Use of money and property		1,832		-		1,832
Charges for services		26,860		-		26,860
Miscellaneous		63,255		-		63,255
Intergovernmental						
Revenue from the Commonwealth of Virginia		50,495		-		50,495
Revenue from the Federal Government	_	1,516				1,516
Total Revenues		613,064		-		613,064
Expenditures						
General government administration		149,981		-		149,981
Public safety		66,859		-		66,859
Public works		188,959		-		188,959
Parks, recreation, and cultural	_	399		<del>-</del>		399
Total Expenditures	_	406,198		<del>_</del>	_	406,198
Excess (Deficiency) of Revenues Over						
Expenditures		206,866				206,866
Experiorures		200,000		_		200,000
Other Financing Sources (Uses)						
Transfer from (to) other funds		766		_		766
(10, 10, 10, 10, 10, 10, 10, 10, 10, 10,						
Total Other Financing Sources (Uses)		766		_		766
rotal other rinarioning courses (oses)	_	700				700
Net Change in Fund Balance		207,632		-		207,632
ů		,				,
Fund Balance - Beginning of Year	_1	1,564,860		3,316		1,568,176
Fund Balance - End of Year	<u>\$ 1</u>	1,772,492	\$	3,316	\$	1,775,808

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended June 30, 2021

Net Change in Fund Balances - Total Governmental Funds

\$ 207,632

# Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

Capitalized assets	\$ 20,000
Depreciation	(53,081)
	(33,081)

Revenue in the Statement of Activities that do not provide current financial resources are deferred in the fund statements. This amount represents the difference in the amounts deferred in the fund financial statement, but recognized in the Statement of Activities.

(15,733)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Changes in the following accounts are as follows:

Net pension asset	(16,161)
Deferred inflows - pension	5,730
Deferred inflows - OPEB	(2,945)
Deferred outflows - pension	6,855
Deferred outflows - OPEB	4,012
Other postemployment benefits	(3,718)

(6,227)

Change in Net Position of Governmental Activities

\$ 152,591

**Business-Type Activities -**

# Town of Boydton, Virginia

Statement of Net Position

Proprietary Funds

At June 30, 2021

				se Funds		
	Water and Sewer Sewer Sinking					
		<u>Fund</u>		<u>Fund</u>		<u>Total</u>
Assets						
Current Assets	Φ.	405.057	Φ	440.740	Φ	E47.007
Cash and cash equivalents Receivables, net	\$	405,257 36,604	\$	112,710 1,545	\$	517,967 38,149
Total Current Assets		441,861		114,255		556,116
		441,001		114,233		550,110
Noncurrent Assets		5 500 004			_	
Capital assets, net		5,580,361		<u>-</u>		5,580,361
Total Noncurrent Assets		5,580,361		-	5	5,580,361
Other Assets						
Net pension asset		166,758		<u>-</u>		166,758
Total Other Assets		166,758		<u>-</u>		166,758
Total Assets		6,188,980		114,255	6	5,303,235
<b>Deferred Outflows of Resources</b>						
Pension		29,426		-		29,426
OPEB		4,336		<u>-</u>		4,336
Total Deferred Outflows of Resources		33,762		-	_	33,762
Total Assets and Deferred	Φ	0.000.740	Φ	444.055	Φ.	
Outflows of Resources	\$	6,222,742	\$	114,255	\$ C	5,336,997
Liabilities						
Current Liabilities						
Pooled cash deficit	\$	805,162	\$	-	\$	805,162
Customer deposits Short-term portion of debt		5,028 17,950		-		5,028 17,950
Total Current Liabilities	-	828,140	-			828,140
		020,140		_		020,140
Noncurrent Liabilities		4.4.400				4.4.400
Other post-employment benefits Long-term debt		14,486 355,405		_		14,486 355,405
Total Noncurrent Liabilities		369,891		<u>-</u>		369,891
Total Noncurrent Liabilities		309,031			_	303,031
Total Liabilities		1,198,031		-	1	,198,031
Deferred Inflows of Resources						
Pension		1,379		-		1,379
OPEB		660			_	660
Total Deferred Inflows of Resources		2,039		-		2,039
Net Position						
Net investment in capital assets		5,207,006		-	5	5,207,006
Unrestricted (Deficit)		(184,334)		114,255	_	(70,079)
Total Net Position		5,022,672		114,255	_5	5,136,927
Total Liabilities, Deferred Inflows of						
Resources, and Net Position	\$	6,222,742	\$	114,255	\$6	5,336,997

Statement of Revenues, Expenses, and Changes in Net Position

# Proprietary Funds

Year Ended June 30, 2021

**Business-Type Activities -**

	business-type Activities -					
	Enterprise Funds					
	Water and Sewer			er Sinking		
		<u>Fund</u>		<u>Fund</u>		<u>Total</u>
Operating Revenues						
Charges for services	\$	415,158	\$	13,054	\$	428,212
Miscellaneous income	*	2,608	*	-	•	2,608
		_,		-		_, -,
Total Operating Revenues		417,766		13,054		430,820
Operating Expenses						
Salaries		153,751		-		153,751
Fringe benefits		58,074		-		58,074
Repairs, maintenance, and supplies		130,288		-		130,288
Utilities and telephone		25,381		-		25,381
Chemicals, supplies, lab		34,367		-		34,367
Water purchased		53,496		-		53,496
Depreciation		231,739		-		231,739
Other expenses		22,050		<u>-</u>		22,050
Total Operating Expenses		709,146		<del>_</del>		709,146
Operating Income (Loss)		(291,380)		13,054		(278,326)
Nonoperating Revenues (Expenses)						
Interest income		3,671		_		3,671
Interest expense		(10,200)		_		(10,200)
microst expense		(10,200)				(10,200)
Total Nonoperating Revenues (Expenses)		(6,529)		<u>-</u>		(6,529)
Income (Loss) Before Operating Transfers		(297,909)		13,054		(284,855)
Operating Transfers In (Out)		(766)		<u>-</u>		(766)
Not Operating Transfers		(766)				(766)
Net Operating Transfers		(766)		<u>-</u>	-	(766)
Change in Net Position		(298,675)		13,054		(285,621)
Total Net Position - Beginning of Year		5,321,347		101,201		5,422,548
Total Net Position - End of Year	\$	5,022,672	\$	114,255	\$	5,136,927

Statement of Cash Flows

Proprietary Funds

Year Ended June 30, 2021

Cash Flows from Operating Activities	Wat		erpr	ype Activities rise Funds wer Sinking Fund	-	<u>Total</u>
Receipts from customers Miscellaneous income Payments to personnel and related benefits Payments to suppliers	\$	417,777 2,608 (203,381) (176,088)	\$	13,141 - -	\$	430,918 2,608 (203,381) (176,088)
Net Cash Provided by Operating Activities		40,916		13,141		54,057
Cash Flows from Capital and Related Financing Activities Transfer from (to) other funds Principal paid on capital debt Interest paid on capital debt Net Cash Used in Capital and Related Financing Activities		(766) (29,950) (10,200) (40,916)		- - - -		(766) (29,950) (10,200) (40,916)
Cash Flows from Investing Activities Interest income		3,671		<u>-</u>	_	3,671
Net Cash Provided by Investing Activities		3,671		-		3,671
Net Increase in Cash and Cash Equivalents		3,671		13,141		16,812
Cash and Cash Equivalents - Beginning of Year		401,586		99,569	_	501,155
Cash and Cash Equivalents - End of Year	\$	405,257	\$	112,710	\$	517,967
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities Operating income (loss) Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities	\$	(291,380)	\$	13,054	\$	(278,326)
Depreciation		231,739		-		231,739
Changes in assets and liabilities Receivables, net Pooled cash deficit Customer deposits Deferred outflows - pension Deferred outflows - OPEB Net pension asset Net other post-employment benefits Deferred inflows - Pension Deferred inflows - OPEB		2,740 89,494 (121) (15,955) (1,965) 37,710 2,412 (13,369) (389)		87 - - - - - -		2,827 89,494 (121) (15,955) (1,965) 37,710 2,412 (13,369) (389)
Net Cash Provided by Operating Activities	\$	40,916	\$	13,141	\$	54,057

# Statement of Fiduciary Net Position

At June 30, 2021

	<u>Custodial Fu</u>	
		ton Day und
Assets	_	
Cash and cash equivalents	\$	20,068
Total Assets	\$	20,068
Liabilities	\$	-
Net Position Restricted For		
Individuals, organizations, and other governments		20,068
Total Net Position	\$	20,068

# Statement of Changes in Fiduciary Net Position

# As of June 30, 2021

	<b>Custodial Fund</b>
	Boydton Day Fund
Additions Interest income Miscellaneous	\$ 50 64
Total Additions	114
Deductions Program and administrative expenses	57
Total Deductions	57
Net Increase (Decrease) in Fiduciary Net Position	57
Net Position - Beginning	20,011
Net Position - Ending	\$ 20,068

#### Notes to the Financial Statements

Year Ended June 30, 2021

# ■ Summary of Significant Accounting Policies

#### Narrative Profile

The Town of Boydton, Virginia (the "Town"), which was incorporated in 1874, has a population of approximately 302 living within an area of .8 square miles. The Town is located in the heart of Mecklenburg County, Virginia. The Town is governed by a mayor and a six-member Town Council with each serving administrative and legislative functions.

The Town engages in a comprehensive range of municipal services, including general government administration, public safety, public works, and parks, recreation, and cultural.

The financial statements of the Town have been prepared in conformity with the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the government's accounting policies are described below:

# **1-A**. Financial Reporting Entity

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity for the basic financial statements is financial accountability. Financial accountability includes the appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the primary government should be included in its reporting entity.

# 1-B. Financial Reporting Model

The Town's Annual Comprehensive Financial Report includes management's discussion and analysis, the basic financial statements, and required supplementary information, described as follows:

Management's Discussion and Analysis – The basic financial statements are accompanied by a narrative introduction as well as an analytical overview of the Town's financial activities.

Government-wide Financial Statements – The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These statements report financial information for the Town as a whole. These financial statements focus on the primary government; as such, individual funds are not displayed but the statements distinguish governmental activities, generally supported by taxes and grants and the Town's general revenues, from business-type activities, generally financed in whole or in part with fees charged to external customers.

The Statement of Net Position presents the financial position of the governmental and business-type activities of the Town at year end.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Town's governmental activities and for each identifiable activity of the business-type activities of the Town. Direct expenses are those that are specifically associated with a function and, therefore, clearly identifiable to that particular function. The Town does not allocate indirect expenses to functions in the Statement of Activities.

The Statement of Activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges to users of the Town's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for charges for services is which function generates the revenue. For grants and contributions, the determining factor is to which function the revenues are restricted.

Other revenue sources not considered to be program revenues are reported as general revenues of the Town. The comparison of direct expenses with program revenues identifies the extent to which each governmental function and each identifiable business activity is self-financing or draws from the general revenues of the Town.

Fund Financial Statements – During the year, the Town segregates transactions related to certain Town functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Town at this more detailed level. Fund financial statements are provided for governmental and proprietary funds.

Major individual governmental and proprietary funds are reported in separate columns.

Reconciliation of Government-wide and Fund Financial Statements – Since the governmental funds financial statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements, a summary reconciliation of the difference between total fund balances as reflected on the governmental funds balance sheet and total governmental activities net position as shown on the government-wide Statement of Net Position is presented. In addition, a summary reconciliation of the difference between the total net change in fund balances as reflected on the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances, and the change in net position of governmental activities as shown on the government-wide Statement of Activities is presented.

Budgetary Comparison Schedules – Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. The Town and many other governments revise their original budgets over the course of the year for a variety of reasons.

GASB—Required Supplementary—GASB issued Statement No. 68–Accounting and Financial Reporting for Pensions—an amendment of GASB No. 27. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions.

#### 1-C. Financial Statement Presentation

In the fund financial statements, financial transactions and accounts of the Town are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The following is a brief description of the funds reported by the Town in each of its fund types in the financial statements:

Governmental Funds — Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The Town reports the difference between its governmental fund assets and deferred outflows of resources and its liabilities and deferred inflows of resources as fund balance. The following are the Town's major governmental funds:

- General Fund The General Fund is the primary operating fund of the Town and accounts for all revenues and expenditures applicable to the general operations of the Town which are not accounted for in other funds. Revenues are derived primarily from property and other local taxes, licenses, permits, charges for services, use of money and property, and intergovernmental grants.
- Special Revenue Funds Special Revenue Funds account for the proceeds
  of specific revenue sources (other than those derived from special
  assessments, expendable trusts, or dedicated for major capital projects)
  requiring separate accounting due to legal or regulatory provisions or
  administrative action. The Town has no Special Revenue Funds at this time.
- Capital Projects Funds The Capital Projects Fund consists of the CDBG
  Fund which accounts for financial resources to be used for the acquisition or
  construction of major capital facilities, other than those financed by proprietary
  funds.
- Proprietary Funds Proprietary fund reporting focuses on the determination
  of operating income, changes in net position, financial position, and cash
  flows. The Town has two enterprise funds, the Water and Sewer Fund and
  Sewer Sinking Fund, which accounts for operations that are financed and
  operated in a manner similar to private business enterprises. The intent of the
  Town is that the cost of providing services to the general public be financed or
  recovered through user charges.
- Fiduciary Funds (Custodial Funds) Fiduciary funds account for assets held by the Town in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. Custodial funds utilize the accrual basis of accounting. Since by definition, these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements. The Town has one Fiduciary Fund, Boydton Day Fund, at this time.

# 1-D. Measurement Focus and Basis of Accounting

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (general government administration, public safety, public works, parks, recreation and cultural, etc.) which are otherwise being supported by general government revenues, (property taxes, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (general government administration, public safety, public works, parks, recreation and cultural, etc.) or a business-type activity.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, if applicable, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year end are reflected as unavailable revenues. Sales and utility taxes, which are collected by the state or utilities and, subsequently, remitted to the Town, are recognized as revenues and receivables upon collection by the state or utility, which is generally within two months preceding receipt by the Town.

Licenses, permits, fines, and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state, and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditures. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the proprietary fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

# 1-E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Fund Equity

# 1-E-1 Cash and Cash Equivalents

The Town operates a cash and investment pool which all funds utilize with the exception of the capital projects fund, which has separate bank accounts and investments. The Town pools money from several funds to facilitate disbursement and investment and to maximize investment income. Therefore, all cash and investments are essentially demand deposits and are considered cash and cash equivalents.

The Town allocates investment earnings of the cash and investment pool to each participating fund on a monthly basis in accordance with that fund's average equity balance in the pool for that month.

#### 1-E-2 Investments

Investments are stated at fair value which approximates market; no investments are valued at cost. Certificates of deposit and short-term repurchase agreements are reported in the accompanying financial statements as cash and cash equivalents.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, State Treasurer's Local Government Investment Pool (LGIP), and the State Non-Arbitrage Program (SNAP).

### 1-E-3 Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portions of the interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statement as internal balances.

All trade and property tax receivables are shown net of an allowance for uncollectibles. The Town calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The following are the Town's calculated allowance for uncollectibles at year-end:

Water and Sewer Accounts Receivable	\$ 52,945
Less: Allowance for Uncollectible	(16,341)
Water and Sewer Accounts Receivable, Net	\$ 36,604
Property Taxes Receivable	\$ 24,128
Less: Allowance for Uncollectible	 (20,792)
Property Taxes Receivable, Net	\$ 3,336

# Real and Personal Property Tax Data

The tax calendars for real and personal property taxes are summarized below:

# Real Property Personal Property

Levy	January 1	January 1
Due Date	December 5	December 5
Lien Date	January 1	January 1

The Town bills and collects its own property taxes.

A 10% penalty or \$10 minimum is levied on all taxes not collected on or before their due date. An interest charge of 10% per annum is also levied on such taxes beginning on January 1.

# 1-E-4 Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30 are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is reported as nonspendable as this amount is not available for general appropriation.

# 1-E-5 Capital Assets

General capital assets are those capital assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in governmental funds. The Town reports these assets in the governmental activities column of the government-wide Statement of Net Position but does not report these assets in the governmental fund financial statements. Capital assets utilized by enterprise funds are reported both in the business-type activities column of the government-wide Statement of Net Position and in the enterprise funds' Statement of Net Position.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The Town maintains a capitalization threshold of \$500. The Town's infrastructure consists of water distribution and wastewater collection systems. Improvements to capital assets are capitalized; however, the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Capital assets of the primary government are depreciated using the straight-line method over the following estimated useful lives:

# Asset Description Estimated Lives Buildings and improvements Furniture and other equipment 3 - 25 years

#### 1-E-6 Deferred Outflows/Inflows of Resources

The Statement of Net Position includes a separate section for Deferred Outflows of Resources. This represents the usage of net position applicable to future periods and will be recognized as expenditures in the future period to which it applies. This category also includes amounts related to pensions for certain actuarially determined differences between projected and actual investment earnings.

The Statement of Net Position also includes a separate section for Deferred Inflows of Resources. This represents the acquisition of net position applicable to future periods and will be recognized as revenue in the future period to which it applies. Currently, this category includes revenue received in advance, and amounts related to pensions for certain actuarially determined differences between projected and actual experience.

Deferred Inflows of Resources in the Governmental Funds Balance Sheet include unavailable revenue. Unavailable revenue consists primarily of special assessment, loans, and notes receivable.

# 1-E-7 Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Town will compensate the employees for the benefits through paid time off or some other means.

All compensated absence liabilities include salary-related payments, where applicable.

The Town does not accrue compensated absences (annual leave benefits) since no carryover is allowed.

#### 1-E-8 Pensions

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Political Subdivision's Retirement Plan and the additions to/deductions from the Political Subdivision's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 1-E-9 Group Life Insurance

The Virginia Retirement System (VRS) Group Life Insurance Program is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The Group Life Insurance Program was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established r may be amended. The Group Life Insurance Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net Group Life Insurance Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program OPEB, and Group Life Insurance Program OPEB expense, information about the fiduciary net position of the VRS Group Life Insurance program OPEB and the additions to/deductions from the VRS Group Life Insurance Program OPEB's fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 1-E-10 Political Subdivision Employee Virginia Local Disability Program

The Virginia Retirement System (VRS) Political Subdivision Employee Virginia Local Disability Program is a multiple-employer, cost-sharing plan. For purposes of measuring the net Political Subdivision Employee Virginia Local Disability Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Political Subdivision Employee Virginia Local Disability Program OPEB, and the Political Subdivision Employee Virginia Local Disability Program OPEB expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Political Subdivision Employee Virginia Local Disability Program; and the additions to/deductions from the VRS Political Subdivision Employee Virginia Local Disability Program's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 1-E-11 Line of Duty Act Program

The Virginia Retirement System (VRS) Line of Duty Act Program (LODA) is a multiple-employer, cost-sharing plan. The Line of Duty Act Program was established pursuant to §9.1-400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The Line of Duty Act Program provides death and health insurance benefits to eligible state employees and local government employees, including volunteers, who die or become disabled as a result of the performance of their duties as a public safety officer. In addition, health insurance benefits are provided to eligible survivors and family members. For purposes of measuring the net Line of Duty Act Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Line of Duty Act Program OPEB, and Line of Duty Act Program OPEB expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Line of Duty Act Program OPEB Plan and the additions to/deductions from the VRS Line of Duty Act Program OPEB Plan's fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### 1-E-12 Fund Equity

Fund equity at the governmental fund financial reporting level is classified as fund balance. Fund equity for all other reporting is classified as net position.

Governmental Fund Balances – Generally, governmental fund balances represent the difference between the current assets and deferred outflows of resources, and current liabilities and deferred inflows of resources. Governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which resources can be spent. Fund balances are classified as follows:

Nonspendable – amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

<u>Committed</u> – amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level of action to remove or change the constraint.

<u>Assigned</u> – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes.

<u>Unassigned</u> – all amounts not classified as nonspendable, restricted, committed, or assigned.

Net Position – Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of cost of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net investment in capital assets amount also is adjusted by any bond issuance deferral amounts. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

# 1-E-13 Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the Town, these revenues are charges for services for utilities. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. All other items that do not directly relate to the principal and usual activity of the fund are recorded as nonoperating revenues and expenses. These items include investment earnings and gains or losses on the disposition of capital assets.

# 1-E-14 Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in proprietary funds.

# 1-E-14 Long-Term Obligations

The Town reports long-term debt of Governmental Funds at face value in the general long-term debt account group. The face value of the debt is believed to approximate fair value. Certain other governmental fund obligations not expected to be financed with current available financial resources are also reported in the general long-term debt account group. Long-term debt and other obligations financed by Proprietary Funds are reported as liabilities in the appropriate funds.

# 1-E-15 Adoption of New GASB Statements

During the fiscal year ended June 30, 2021, the Town adopted the following GASB statement:

GASB Statement No. 98, *The Annual Comprehensive Financial Report*, This Statement establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. The requirements of this statement are effective for the fiscal year ending June 30, 2021 for the Town.

# 1-F. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# Stewardship, Compliance, and Accountability

# Budgets and Budgetary Accounting

The Town Council annually adopts budgets for the various funds of the primary government. All appropriations are legally controlled at the department level for the primary Government Funds. Unexpended appropriations lapse at the end of each fiscal year.

### Budgetary Data

The following procedures are used by the Town in establishing the budgetary data reflected in the financial statements:

- Prior to April 1, the Mayor submits to the Town Council a proposed operating and capital budget for the fiscal year commencing July 1. The operating budget and capital budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- 4. The Appropriations Resolution places legal restrictions on expenditures at the fund, function, and departmental level. These appropriations for each fund, function, and department can be revised only by the Town Council.
- 5. Formal budgetary integration is employed as a management control device during the year and budgets are legally adopted for all major funds.
- 6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 7. Supplemental Appropriations are adopted if necessary during the fiscal year.

# **Expenditures in Excess of Appropriations**

There were no fund expenditures in excess of appropriations.

# **Fund Deficits**

No government funds had fund deficits.

# **2** Deposits and Investments

# Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et Seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

# Investments

Statues authorize the Town to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements, the State Treasurer's Local Government Investment Pool (LGIP), and the State Non-Arbitrage Program (SNAP).

# Custodial Credit Risk

This is the risk that in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Town does not have custodial credit risk policies for investments.

# Interest Rate Risk

This is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

# Credit Risk

Generally, credit risk is the risk that an issuer of a debt type investment will not fulfill its obligation to the holder of the investment. This is measured by assignment of a rating by a nationally recognized rating organization. U.S. Government securities or obligations explicitly guaranteed by the U.S. Government are not considered to have credit risk exposure.

Cash and investments are reflected in the financial statements as follows:

	Governmental <u>Activities</u>		Business-Type Activities		Fiduciary <u>Funds</u>		<u>Total</u>
Deposits and Investments Cash on hand Demand deposits	\$	389 1,979,481	\$	- 517,967	\$	- 20,068	\$ 389 2,517,516
	\$	1,979,870	\$	517,967	\$	20,068	\$ 2,517,905

	vernmental <u>Activities</u>	iness-Type ctivities	F	iduciary <u>Funds</u>	<u>Total</u>
Statement of Net Position  Deposits and Investments  Cash and cash equivalents  Fiduciary fund cash	\$ 1,979,870	\$ 517,967 -	\$	- 20,068	\$ 2,497,837 20,068
	\$ 1,979,870	\$ 517,967	\$	20,068	\$ 2,517,905
		Po	ooled	cash deficit	\$ (805,162) 1,712,743

# Receivables

Receivables at June 30, 2021 consist of the following:

# **Primary Government**

	vernmental Activities	В	usiness-Type <u>Activities</u>		<u>Total</u>
Property taxes	\$ 24,128	\$	-	\$	24,128
Tipping and sanitation	4,251		-		4,251
Other	22,963		-		22,963
Water and sewer	-		52,945		52,945
Sewer sinking	 <u>-</u>	_	1,545	_	1,545
Total Receivables	51,342		54,490		105,832
Less: Allowance for doubtful accounts	(20,792)	_	(16,341)	_	(37,133)
Net Receivables	\$ 30,550	\$	38,149	\$	68,699

# 5 Interfund Transfers

Interfund transfers for the year ended June 30, 2021 consisted of the following:

	<u>Transf</u>	<u>fer (To)</u>	<b>Transfe</b>	<u>r From</u>
Primary Government General Fund				
From Water and Sewer Fund	\$	-	\$	766
Water and Sewer Fund		(700)		
To General Fund		(766)		
Total Transfers	\$	(766)	\$	766

Transfers between funds were primarily to support operations of the funds.

# 6 Capital Assets

The following is a summary of changes in capital assets:

# **Governmental Activities**

	Balance July 1, <u>2020</u>	<u>Increases</u>	<u>Decreases</u>	Balance June 30, <u>2021</u>
Capital Assets Not Being Depreciated Land and land improvements	\$ 80,400	\$ 20,000	<u>\$</u> _	\$ 100,400
Total Capital Assets Not Being Depreciated	80,400	20,000	-	100,400
Other Capital Assets  Buildings and improvements Infrastructure Furniture, equipment, and vehicles  Total Other Capital Assets	714,950 986,005 277,487 1,978,442	- - - -		714,950 986,005 277,487 1,978,442
Less: Accumulated depreciation for Buildings and improvements Infrastructure Furniture, equipment, and vehicles	492,896 370,938 236,498	17,354 26,488 9,239		510,250 397,426 245,737
Total Accumulated Depreciation	1,100,332	53,081		1,153,413
Other Capital Assets, Net	878,110	(53,081)		825,029
Net Capital Assets	\$ 958,510	\$ (33,081)	<u> </u>	\$ 925,429
Depreciation expense was allocated as follows: General government administration Public works Parks, recreation, and cultural	\$ 15,975 35,496 1,610			
Total Depreciation Expense	\$ 53,081			

# **Business-Type Activities**

	Balance July 1,		_	Balance June 30,
Conital Access Not Being Depresieted	<u>2020</u>	<u>Increases</u>	<u>Decreases</u>	<u>2021</u>
Capital Assets Not Being Depreciated Land and land improvements	\$ 34,600	\$ -	<u>\$</u>	\$ 34,600
Total Capital Assets Not Being Depreciated	34,600	-	-	34,600
Other Capital Assets				
Vehicles and other equipment	91,240	-	-	91,240
Infrastructure	8,984,972			8,984,972
Total Other Capital Assets	9,076,212	-	-	9,076,212
Less: Accumulated depreciation for				
Vehicles and other equipment	77,688	7,374	-	85,062
Infrastructure	3,221,024	224,365		3,445,389
Total Accumulated Depreciation	3,298,712	231,739		3,530,451
Other Capital Assets, Net	5,777,500	(231,739)		5,545,761
Net Capital Assets	\$ 5,812,100	\$ (231,739)	\$ -	\$ 5,580,361
Depreciation expense		\$ 231,739		

# **7**Compensated Absences

Each Town employee earns vacation at the rate of 10 days after one year of service. There is no carryover. Sick leave is earned up to 10 days per year. No sick leave is paid upon termination. No amount has been recorded for compensated absences since no carryover is allowed.

# 8 Long-Term Debt

# PRIMARY GOVERNMENT

Annual requirements to amortize long-term debt and related interest are as follows:

Year(s) Ended	<u>B</u>	usiness-Ty	<u>pe</u>	Activities
June 30.	<u>P</u>	<u>rincipal</u>		<u>Interest</u>
2022	\$	17,950	\$	4,810
2023		29,950		9,035
2024		30,950		8,255
2025		31,950		7,426
2026		32,950		6,581
2027-2031		178,752		18,931
2032-2036		50,853	_	797
Total	\$	373,355	\$	55,835

# **Changes in Long-Term Debt**

The following is a summary of changes in long-term obligations of the Town:

	Balance <u>July 1, 2020 Increase</u> <u>Decrease</u>		Balance June 30, 2021	Due Within One Year	
Primary Government					
<b>Business-Type Activities</b>					
Enterprise Fund - Water and Sewer Fund					
Long-term note with Virginia Resources Authority VWSRF					
Series 2004 for \$186,964, payable in semi-annual					
installments of \$3,116 at no interest for 30 years.	\$ 83,305	\$ -	\$ 5,950	\$ 77,355	\$ 5,950
Long-term note with Carter Bank & Trust, Water and Sewer					
Revenue Refunding Bond Series 2011 for \$508,000,					
payable in semi-annual installments in various amounts					
at rates ranging from 3.25% to 3.30% for 20 years.	320,000		24,000	296,000	12,000
Total Business-Type Activities	403,305		29,950	373,355	17,950
Total Primary Government	\$ 403,305	<u> </u>	\$ 29,950	\$ 373,355	<u>\$ 17,950</u>

# Net Investment in Capital Assets

The "net investment in capital assets" amount reported on the government-wide Statement of Net Position as of June 30, 2021 is determined as follows:

	vernmental <u>Activities</u>	Business-Type <u>Activities</u>		
Net Investment in Capital Assets				
Cost of capital assets	\$ 2,078,842	\$	9,110,812	
Less: Accumulated depreciation	 1,153,413		3,530,451	
Book value	925,429		5,580,361	
Less: Capital related debt	 _		373,355	
Net Investment in Capital Assets	\$ 925,429	\$	5,207,006	

# 1 Deferred Inflows of Resources

Deferred inflows of resources from unavailable property taxes are comprised of the following:

# Primary Government

**General Fund** 

Delinquent taxes not collected within 60 days	\$ 3,336
Total Deferred Inflows of Resources -	
Governmental Funds	\$ 3,336

# Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town joined together with other local governments in Virginia to form the Virginia Risk Sharing Association, a public entity risk pool currently operating as a common risk management and insurance program for participating local governments. The Town pays an annual premium to the pool for substantially all of its insurance coverage. In the event of a loss deficit and depletion of all available excess insurance, the pool may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The Town continues to carry commercial insurance for all other risks of loss, including employee dishonesty and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Surety Bond coverage for June 30, 2021 is as follows:

# Virginia Risk Sharing Association

Blanket Crime Bond - All Employees

\$100,000

# 1 Commitments and Contingencies

If applicable, federal programs in which the Town participates were audited in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Pursuant to the requirements of the Uniform Guidance, all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by the audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

# 13 Litigation

At June 30, 2021, there were no matters of litigation involving the Town which would materially affect the Town's financial position should any court decisions or pending matters not be favorable to such entities.

# **▲ Legal Compliance**

The Virginia Public Finance Act contains state law for issuance of long-term and short-term debt. The Act states, in part, that no municipality may issue bonds or other interest-bearing obligations, including existing indebtedness, which will at any time exceed 10% of the assessed valuation on real estate as shown by the last preceding assessment for taxes. Short-term revenue anticipation bonds/notes, general obligation bonds approved in a referendum, revenue bonds, and contract obligations for publically owned or regional projects should not be included in the debt limitation.

# Computation of Legal Debt Margin

Total Assessed Value of Taxed Real Property	\$ 28,982,995
Debt Limits per Constitution of Virginia - 10% of Assessed Value	2,898,300
Amount of Debt Applicable to Debt Limit Gross debt	 
Legal Debt Margin June 30, 2021	\$ 2,898,300

Note: Includes all long-term general obligation bonded debt.

# 15 Pension Plan

# Plan Description

All full-time, salaried permanent employees of the Political Subdivision are automatically covered by VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer are paying contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

RETIREMENT	DI ANI	DDOMICION	_
RELIKEMENT	PLAN	PROVISION	3

### PLAN 1

### PLAN 2

# HYBRID RETIREMENT PLAN

#### About Plan 1

Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, service credit, and average final compensation at retirement using a formula.

#### About Plan 2

Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, service credit, and average final compensation at retirement using a formula.

# Eligible Members

Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.

# Hybrid Opt-In Election

Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.

# About the Hybrid Retirement Plan

The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan.

- The defined benefit is based on a member's age, service credit, and average final compensation at retirement using a formula.
- •The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.
- •In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.

### Eligible Members

Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:

- Political subdivision employees\*
- •Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1 -April 30, 2014; the plan's effective date for opt-in members was July 1, 2014

#### \*Non-Eligible Members

•Political subdivision employees who are covered by enhanced benefits for hazardous duty employees

Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.

# Eligible Members

Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken a refund.

# Hybrid Opt-In Election

VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.

# PLAN 1

### Retirement Contributions

Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

#### Service Credit

Service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted. A member's total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

# Vesting

Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of service credit. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.

Members are always 100% vested in the contributions that they make.

#### PLAN 2

### Retirement Contributions

Same as Plan 1.

### Service Credit

Same as Plan 1.

# Vesting

Same as Plan 1.

#### HYBRID

#### RETIREMENT PLAN

Retirement Contributions

A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

#### Service Credit

### **Defined Benefit Component:**

Under the defined benefit component of the plan, service credit includes active service. Members earn service credit for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional service credit the member was granted. A member's total service credit is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

### **Defined Contributions Component:**

Under the defined contribution component, service credit is used to determine vesting for the employer contribution portion of the plan.

# Vesting

### **Defined Benefit Component:**

Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of service credit. Plan 1 or Plan 2 members with at least five years (60 months) of service credit who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

### **Defined Contributions Component:**

Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.

Members are always 100% vested in the contributions that they make.

PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
		Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  •After two years, a member is 50% vested and may withdraw 50% of employer contributions.  •After three years, a member is 75% vested and may withdraw 75% of employer contributions.  •After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.  Distribution not required, except as governed by law.
Calculating the Benefit  The basic benefit is determined using the average final compensation, service credit, and plan multiplier. An early retirement reduction is applied to this amount if the member is retiring with a reduced benefit. In cases where the member has elected an optional form of retirement payment, an option factor specific to the option chosen is then applied.  An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.	Calculating the Benefit See definition under Plan 1.	Calculating the Benefit  Defined Benefit Component: See definition under Plan 1.  Defined Contribution Component: The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.
Average Final Compensation A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	Average Final Compensation  A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	Average Final Compensation Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.
Service Retirement Multiplier  VRS: The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.	Service Retirement Multiplier  VRS: Same as Plan 1 for service earned, purchased, or granted prior to January 1, 2013. For non-hazardous duty members, the retirement multiplier is 1.65% for service credit earned, purchased, or granted on or after January 1, 2013.	Service Retirement Multiplier  Defined Benefit Component:  VRS: The retirement multiplier for the defined benefit component is 1.00%.  For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.
Sheriffs and regional jail superintendents: The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.	Sheriffs and regional jail superintendents: Same as Plan 1.	Sheriffs and regional jail superintendents: Not applicable.
Political subdivision hazardous duty employees: The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer.	Political subdivision hazardous duty employees: Same as Plan 1.	Political subdivision hazardous duty employees: Not applicable.  Defined Contribution Component Not applicable.
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		HYBRID
PLAN 1	PLAN 2	RETIREMENT PLAN
Normal Retirement Age	Normal Retirement Age	Normal Retirement Age
VRS: Age 65.	VRS: Normal Social Security retirement age.	Defined Benefit Component: VRS: Same as Plan 2.
Political subdivisions hazardous duty employees: Age 60.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees:  Not applicable.
		Defined Contribution Component:  Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Unreduced Retirement Eligibility VRS: Age 65 with at least five years (60 months) of service credit or at age 50 with at least 30 years of service credit.	VRS: Normal Social Security retirement age with at least five years (60 months) of service credit or when their age plus service credit equal 90.	Earliest Unreduced Retirement Eligibility  Defined Benefit Component:  VRS: Normal Social Security retirement age and have at least five years (60 months) of service credit or when their age plus service credit equal 90.
Political subdivisions hazardous duty employees: Age 60 with at least five years of service credit or age 50 with at least 25 years of service credit.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.
age 50 with at least 25 years of service credit.		Defined Contribution Component:  Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Reduced Retirement Eligibility  VRS: Age 55 with at least five years (60 months) of service credit or age 50 with at least 10 years of service credit.	VRS: Age 60 with at least five years (60 months) of service credit.	Earliest Reduced Retirement Eligibility  Defined Benefit Component:  VRS: Age 60 with at least five years (60 months) of service credit.
Political subdivisions hazardous duty employees: Age 50 with at least five years of service credit.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable
		Defined Contribution Component:  Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.	Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.	Cost-of-Living Adjustment (COLA) in Retirement Defined Benefit Component: Same as Plan 2  Defined Contribution Component: Not applicable
Eligibility: For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of service credit, the COLA will go into effect on July 1 after one full calendar calendar year from the retirement date.	Eligibility: Same as Plan 1	Eligibility: Same as Plan 1 and Plan 2
For members who retire with a reduced benefit and who have less than 20 years of service credit, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.		

### PLAN 1

### Exceptions to COLA Effective Dates:

The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:

- •The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.
- •The member retires on disability.
- •The member retires directly from short-term or long-term disability.
- •The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.
- •The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

### Disability Coverage

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.70% on all service, regardless of when it was earned, purchased, or granted.

# Purchase of Prior Service

Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as service credit in their plan. Prior service credit counts towards vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. Members also may be eligible to purchase periods of leave without pay.

### PLAN 2

# Exceptions to COLA Effective Dates:

# Same as Plan 1

# Disability Coverage

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased, or granted.

#### Purchase of Prior Service

Same as Plan 1

# HYBRID

### RETIREMENT PLAN

Exceptions to COLA Effective Dates: Same as Plan 1 and Plan 2

# Disability Coverage

Employees of political subdivisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.

Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.

### Purchase of Prior Service

### **Defined Benefit Component:**

Same as Plan 1, with the following exceptions:

• Hybrid Retirement Plan members are ineligible for ported service.

# **Defined Contribution Component:**

Not applicable

# Employees Covered by Benefit Terms

As of the June 30, 2019 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	7
Inactive members:  Vested inactive members  Non-vested inactive members  LTD  Inactive members active elsewhere in VRS	1 5 0 <u>6</u>
Total inactive members	12
Active members	Z
Total covered employees	<u>26</u>

# Contributions

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

If the employer used the certified rate: The Town of Boydton, Virginia's contractually required contribution rate for the year ended June 30, 2021 was 0% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Town of Boydton, Virginia were \$-0- and \$1,101 for the years ended June 30, 2021 and June 30, 2020, respectively.

# Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For political subdivisions, the net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2019 rolled forward to the measurement date of June 30, 2020.

# Actuarial Assumptions - General Employees

The total pension liability for General Employees in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2019 using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation 2.50%

Salary increases, including

Inflation 3.50% - 5.35%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation\*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

# Mortality rates:

All Others (Non 10 Largest) – Non-Hazardous Duty: 15% of deaths are assumed to be service related.

# Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

# Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

# Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

# All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

# Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees in the Political Subdivision Retirement Plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation 2.50%

Salary increases, including

Inflation 3.50% - 4.75%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation\*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

# Mortality rates:

All Others (Non 10 Largest) - Hazardous Duty; 45% of deaths are assumed to be service related

# Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

# Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year, 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

# Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

# All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP- 2014 projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decrease rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

# Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*	
Public Equity	34.00%	4.65%	1.58%	
Fixed Income	15.00%	0.46%	0.07%	
Credit Strategies	14.00%	5.38%	0.75%	
Real Assets	14.00%	5.01%	0.70%	
Private Equity	14.00%	8.34%	1.17%	
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%	
PIP - Private Investment Partnership	3.00%	6.49%	<u>0.19%</u>	
Total	<u>100.00%.</u>		<u>4.64%</u>	
Inflation				
*Expected arit	hmetic nominal return		<u>7.14%</u>	

\*The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions complied for the FY2020 actuarial valuations, provide a median return of 6.81%.

# Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2020 the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017, actuarial valuations, whichever was greater. From July 1, 2020 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the Long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

# Changes in Net Pension Liability

	Increase (Decrease)					
	То	tal Pension Liability <u>(a)</u>		lan Fiduciary Net Position (b)		Net Pension Liability (a) - (b)
Balances at June 30, 2019	\$	1,111,741	\$	1,403,838	\$	(292,097)
Changes for the Year						
Service cost		23,167		-		23,167
Interest		74,023		-		74,023
Assumption changes		-		-		-
Differences between expected						
and actual experience		(5,365)		-		(5,365)
Contributions - employer		-		122		(122)
Contributions - employee		-		11,938		(11,938)
Net investment income		-		26,836		(26,836)
Benefit payments, including refunds						
of employee contributions		(30,196)		(30,196)		-
Administrative expenses		-		(910)		910
Other changes				(32)	_	32
Net Changes		61,629		7,758		53,871
Balances at June 30, 2020	\$	1,173,370	\$	1,411,596	\$	(238,226)

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Town of Boydton, Virginia using the discount rate of 6.75%, as well as what the Town of Boydton, Virginia's net pension liability would be if it were calculated using a discount rate that is one percentage point lower 5.75% or one percentage point higher 7.75% than the current rate:

	6 Decrease (5.75%)	nt Discount te (6.75%)	1.00	0% Increase (7.75%)
Political subdivision's  Net Pension Liability	\$ (95.841)	\$ (238.226)	\$	(357.776)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2021, the Town of Boydton, Virginia recognized pension expense of \$10,941. At June 30, 2021, the Town of Boydton, Virginia reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 Outflows ources	Deferred of Reso	
Differences between expected and actual experience	\$ -	\$	1,969
Change in assumptions	-		-
Net difference between projected and actual earnings on pension plan investments	42,037		-
Employer contributions subsequent to the measurement date	 <u> </u>		
Total	\$ 42,037	\$	1,969

\$-0- reported as deferred outflows of resources related to pensions resulting from the Town of Boydton, Virginia's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year	E	nde	d
Jun	e	<u>30,</u>	

2022	\$ (722)
2023	13,124
2024	14,211
2025	13,455
2026	-
Thereafter	-

# Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2020 *Annual Comprehensi ve Financial Report* (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2020">http://www.varetire.org/Pdf/Publications/2020</a> -annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

# Payables to the Pension Plan

The political subdivision recognizes \$901 of payables to a pension plan outstanding at the end of the reporting period. This amount represents the June 2021 legally required contributions to VRS due by July 10 per VRS reporting requirements.

# 16 OPEB - Group Life Insurance Program Plan Description

All full-time, salaried permanent employees of the state agencies, teachers and employees of participating political subdivisions are automatically covered by the VRS Group Life Insurance Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic Group Life Insurance benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the Group Life Insurance Program OPEB.

The specific information for Group Life Insurance Program OPEB, including eligibility, coverage and benefits is set out in the table below:

# **GROUP LIFE INSURANCE PROGRAM PLAN PROVISIONS**

# Eligible Employees

The Group Life Insurance Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program, including the following employers that do not participate in VRS for retirement:

- City of Richmond
- City of Portsmouth
- · City of Roanoke
- •City of Norfolk
- Roanoke City Schools Board

Basic group life insurance coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

# **Benefit Amounts**

The benefits payable under the Group Life Insurance Program have several components.

- Natural Death Benefit: The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled.
- Accidental Death Benefit: The accidental death benefit is double the natural death benefit.
- Other Benefit Provisions: In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include:

Accidental dismemberment benefit

Safety belt benefit

Repatriation benefit

Felonious assault benefit

Accelerated death benefit option

# **Reduction in Benefit Amounts**

The benefit amounts provided to members covered under the Group Life Insurance Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.

# Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)

For covered members with at least 30 years of creditable service, there is a minimum benefit payable under the Group Life Insurance Program. The minimum benefit was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,616 as of June 30, 2021.

# **Contributions**

The contribution requirements for the Group Life Insurance Program are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the Group Life Insurance Program was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% X 60%) and the employer component was 0.54% (1.34% X 40%). Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2021 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contribution to the Group Life Insurance Program from the entity were \$1,358 and \$1,332 for the years ended June 30, 2021 and June 30, 2020, respectively.

# GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB

At June 30, 2021, the entities reported a liability of \$20,694 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2020 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the Group Life Insurance Program for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2020, the participating employer's proportion was .00124% as compared to .00106% at June 30, 2019.

For the year ended June 30, 2021, the participating employer recognized GLI OPEB expense of \$1,175. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2021, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	 Outflows sources	Deferred of Reso	
Differences between expected and actual experience	\$ 1,327	\$	186
Net difference between projected and actual earnings on GLI OPEB program investments	622		-
Change in assumptions	1,035		432
Changes in proportionate share	2,297		326
Employer contributions subsequent to the measurement date	 1,358		
Total	\$ 6,639	\$	944

\$1,358 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended June 30,	
2022	\$ 697
2023	873
2024	1,033
2025	1,040
2026	580
Thereafter	114

# Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation 2.50%

Salary increases, including inflation -

Locality - General employees 3.50% - 5.35% Locality - Hazardous Duty employees 3.50% - 4.75%

Investment rate of return 6.75%, net of investment expenses,

including inflation\*

# Mortality rates - Non-Largest Ten Locality Employers - General Employees

# Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

# Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

# Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and
	extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit
	experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of the OPEB liabilities.

# Mortality rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

# Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

# Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP- 2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

# Net GLI OPEB Liability

The net OPEB liability (NOL) for the Group Life Insurance Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2020, NOL amounts for the Group Life Insurance Program are as follows (amounts expressed in thousands):

		Group Life Insurance OPEB Program		
Total GLI OPEB Liability Plan Fiduciary Net Position	\$	3,523,937 1,855,102		
GLI Net OPEB Liability (Asset)	\$	1,668,835		
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		52.64%		

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	<u>0.19%</u>
Total	<u>100.00%</u>		<u>4.64%</u>
	Inflation		<u>2.50%</u>
*Expected arith	nmetic nominal return		<u>7.14%</u>

<sup>\*</sup> The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations, provide a median return of 6.81%.

# Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2020, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

# Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	•	1.00% Decrease ( <u>5.75%)</u>	C	urrent Discount Rate (6.75%)	1.00% Increase (7.75%)
State Agency's Proportionate Share of the Group Life Insurance Plan Net					
OPEB Liability	\$	27,204	\$	20,694	\$ 15,407

# Group Life Insurance Program Fiduciary Net Position

Detailed information about the Group Life Insurance Program's Fiduciary Net Position is available in the separately issued VRS 2020 *Annual Comprehensive Financial Report* (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2020">http://www.varetire.org/Pdf/Publications/2020</a> -annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# Payables to the VRS Group Life Insurance OPEB Plan

The political subdivision recognizes \$262 of payables to a group life insurance OPEB plan outstanding at the end of the reporting period. This amount represents the June 2021 legally required contributions to VRS due by July 10 per VRS reporting requirements.

# **7**OPEB Political Subdivision Employee Virginia Local Disability Program Plan Description

All full-time, salaried general employees; including local law enforcement officers, firefighters, or emergency medical technicians of political subdivisions who do not provide enhanced hazardous duty benefits; who are in the VRS Hybrid Retirement Plan benefit structure and whose employer has not elected to opt out of the VRS-sponsored program are automatically covered by the VRS Political Subdivision Employee Virginia Local Disability Program. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for eligible public employer groups in the Commonwealth of Virginia. Political subdivisions are required by Title 51.1 of the *Code of Virginia*, as amended to provide short-term and long-term disability benefits for their Hybrid employees either through a local plan or through the Virginia Local Disability Program (VLDP).

The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

# POLITICAL SUBDIVISION EMPLOYEE VIRGINIA LOCAL DISABILITY PROGRAM (VLDP) PLAN PROVISIONS

# Eligible Employees

The Political Subdivision Employee Virginia Local Disability Program was implemented January 1, 2014 to provide short-term and long-term disability benefits for non-work-related and work-related disabilities for employees with Hybrid retirement benefits

Eligible employees are enrolled automatically upon employment, unless their employer has elected to provide comparable coverage. They include:

• Full-time general employees; including local law enforcement officers, firefighters, or emergency medical technicians who do not have enhanced hazardous duty benefits; of public political subdivisions covered under VRS.

# **Benefit Amounts**

The Political Subdivision Employee Virginia Disability Local Program (VLDP) provides the following benefits for eligible employees:

# Short-Term Disability:

- The program provides a short-term disability benefit beginning after a seven-calendar-day
  waiting period from the first day of disability. Employees become eligible for non-workrelated short-term disability coverage after one year of continuous participation in VLDP
  with their current employer.
- During the first five years of continuous participation in VLDP with their current employer, employees are eligible for 60% of their pre-disability income if they go out on non-workrelated or work-related disability.
- Once the eligibility period is satisfied, employees are eligible for higher income replacement levels

# Long-Term Disability:

- The VLDP program provides a long-term disability benefit beginning after 125 workdays of short-term disability. Members are eligible if they are unable to work at all or are working fewer than 20 hours per week.
- Members approved for long-term disability will receive 60% of their pre-disability income. If approved for work-related long-term disability, the VLDP benefit will be offset by the workers' compensation benefit. Members will not receive a VLDP benefit if their workers' compensation benefit is greater than the VLDP benefit.

# Virginia Local Disability Program Notes:

- Members approved for short-term or long-term disability at age 60 or older will be eligible for a benefit, provided they remain medically eligible.
- VLDP Long-Term Care Plan is a self-funded program that assists with the cost of covered longterm care services.

# **Contributions**

The contribution requirement for active hybrid plan employees is governed by §51.1-1178(C) of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to political subdivisions by the Virginia General Assembly. Each political subdivision's contractually required employer contribution rate for the year ended June 30, 2021 was 0.83% of covered employee compensation for employees in the VRS Political Subdivision Employee Virginia Local Disability Program. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the political subdivision to the VRS Political Subdivision Employee Virginia Local Disability Program were \$753 and \$625 for the years ended June 30, 2021 and June 30, 2020, respectively.

Political Subdivision Employee Virginia Local Disability Program OPEB Liabilities, Political Subdivision Employee Virginia Local Disability Program OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Political Subdivision Employee Virginia Local Disability Program OPEB

At June 30, 2021, the political subdivision reported a liability of \$233 for its proportionate share of the VRS Political Subdivision Employee Virginia Local Disability Program Net OPEB Liability. The Net VRS Political Subdivision Employee Virginia Local Disability Program OPEB Liability was measured as of June 30, 2020 and the total VRS Political Subdivision Employee Virginia Local Disability Program OPEB liability used to calculate the Net VRS Political Subdivision Employee Virginia Local Disability Program OPEB Liability was determined by an actuarial valuation as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The political subdivision's proportion of the Net VRS Political Subdivision Employee Virginia Local Disability Program OPEB Liability was based on the political subdivision's actuarially determined employer contributions to the VRS Political Subdivision Employee Virginia Local Disability Program OPEB plan for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2020, the political subdivision's proportion of the VRS Political Subdivision Employee Virginia Local Disability Program was .02330% as compared to .02036% at June 30, 2019.

For the year ended June 30, 2021, the political subdivision recognized VRS Political Subdivision Employee Virginia Local Disability Program OPEB expense of \$692. Since there was a change in proportionate share between measurement dates a portion of the VRS Political Subdivision Employee Virginia Local Disability Program Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2021, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to the VRS Political Subdivision Employee Virginia Local Disability Program OPEB from the following sources:

	 Outflows sources	Deferred of Rese	
Differences between expected and actual experience	\$ 188	\$	273
Net difference between projected and actual earnings on Political Subdivision VLDP OPEB program investments	25		-
Change in assumptions	11		16
Changes in proportionate share	102		-
Employer contributions subsequent to the measurement date	 753		
Total	\$ 1,079	\$	289

\$753 reported as deferred outflows of resources related to the Political Subdivision Employee VLDP OPEB resulting from the political subdivision's contributions subsequent to the measurement date will be recognized as a reduction of the Net Political Subdivision Employee VLDP OPEB Liability in the Fiscal Year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Political Subdivision Employee VLDP OPEB will be recognized in the Political Subdivision Employee VLDP OPEB expense in future reporting periods as follows:

Year Ended	
June 30,	
2022	\$ 44
2023	44
2024	44
2025	39
2026	(29)
Thereafter	(105)

# Actuarial Assumptions

The total Political Subdivision Employee VLDP OPEB liability for the VRS Political Subdivision Employee Virginia Local Disability Program was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation 2.50%

Salary increases, including inflation -

Political subdivision employees 3.50% - 5.95%

Investment rate of return 6.75%, including inflation\*

# Mortality rates – Non-Largest Ten Locality Employers - General and Non-Hazardous Duty Employees

# Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

# Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

# Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of OPEB liabilities.

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75.
Withdrawal Rates	Adjusted termination rates to better fit experience at each year age and service
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14 to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

# Net Political Subdivision Employee VLDP OPEB Liability

The net OPEB liability (NOL) for the Political Subdivision Employee Virginia Local Disability Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2020, NOL amounts for the VRS Political Subdivision Employee Virginia Local Disability Program is as follows (amounts expressed in thousands):

	Em	Subdivision ployee OPEB Plan
Total Political Subdivision Employee VLDP OPEB Liability	\$	4,317
Plan Fiduciary Net Position		3,317
Political Subdivision Employee VLDP Net OPEB Liability (Asset)	\$	1,000
Plan Fiduciary Net Position as a Percentage of the Total Political Subdivision Employee VLDP OPEB Liability		76.84%

The total Political Subdivision Employee VLDP OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Political Subdivision Employee VLDP OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# Long-Term Expected Rate of Return

The long-term expected rate of return on VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation		Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	4.65%	1.58%
Fixed Income	15.00%	0.46%	0.07%
Credit Strategies	14.00%	5.38%	0.75%
Real Assets	14.00%	5.01%	0.70%
Private Equity	14.00%	8.34%	1.17%
MAPS - Multi-Asset Public Strategies	6.00%	3.04%	0.18%
PIP - Private Investment Partnership	3.00%	6.49%	0.19%
Total	<u>100.00%</u>		<u>4.64%</u>
	Inflation		<u>2.50%</u>
*Expected arith	metic nominal return		<u>7.14%</u>

<sup>\*</sup> The above allocation provides a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations, provide a median return of 6.81%.

# Discount Rate

The discount rate used to measure the total Political Subdivision Employee VLDP OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2020, the rate contributed by the political subdivision for the VRS Political Subdivision Employee Virginia Local Disability Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2020 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Political Subdivision Employee VLDP OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Political Subdivision Employee VLDP OPEB liability.

# Sensitivity of the Political Subdivision's Proportionate Share of the Political Subdivision Employee VLDP Net OPEB Liability to Changes in the Discount Rate

The following presents the political subdivision's proportionate share of the VRS Political Subdivision Employee Virginia Local Disability Program net VLDP OPEB liability using the discount rate of 6.75% as well as what the political subdivision's proportionate share of the net VLDP OPEB liability would be if it were calculated using a discount rate that is one percentage point lower 5.75% or one percentage point higher 7.75% than the current rate:

1.00% Decrease Current Discount 1.00% Increase (5.75%) Rate (6.75%) (7.75%)

Covered Employers Proportionate Share of the VRS Political Subdivision Employee VLDP OPEB Plan Net OPEB Liability

\$ 312 \$ 233 \$ 164

# Political Subdivision Employee VLDP OPEB Fiduciary Net Position

Detailed information about the VRS Political Subdivision Employee Virginia Local Disability Program's Fiduciary Net Position is available in the separately issued VRS 2020 *Annual Comprehensive Financial Report* (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2020">http://www.varetire.org/Pdf/Publications/2020</a> -annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# Payables to the Political Subdivision Employee Virginia Local Disability Program OPEB Plan

The political subdivision recognizes \$63 of payables to a Virginia local disability program OPEB plan outstanding at the end of the reporting period. This amount represents the June 2021 legally required contributions to VRS due by July 10 per VRS reporting requirements

# 18 OPEB Line of Duty Act Program

# Plan Description

All paid employees and volunteers in hazardous duty positions in Virginia localities and hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS) are automatically covered by the Line of Duty Act Program (LODA). As required by statute, the Virginia Retirement System (the System) is responsible for managing the assets of the program. Participating employers made contributions to the program beginning in FY 2012. The employer contributions are determined by the System's actuary using anticipated program costs and the number of covered individuals associated with all participating employers.

The specific information for LODA OPEB, including eligibility, coverage and benefits is set out in the table below:

# LINE OF DUTY ACT PROGRAM (LODA) PLAN PROVISIONS

# Eligible Employees

The eligible employees of the Line of Duty Act Program (LODA) include paid employees and volunteers in hazardous duty positions in Virginia localities as well as hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS).

# **Benefit Amounts**

The Line of Duty Act Program (LODA) provides death and health insurance benefits for eligible individuals:

- Death: The Line of Duty Act program death benefit is a one-time payment made to the beneficiary or beneficiaries of a covered individual. Amounts vary as follows:
  - \$100,000 when a death occurs as the direct or proximate result of performing duty as of January 1, 2006, or after
  - \$25,000 when the cause of death is attributed to one of the applicable presumptions and occurred earlier than five years after the retirement date.
  - An additional \$20,000 benefit is payable when certain members of the National Guard and U.S. military reserves are killed in action in any armed conflict on or after October 7, 2001.
- Health Insurance: The Line of Duty Act program provides health insurance benefits.
  - Prior to July 1, 2017, these benefits were managed through the various employer plans and maintained the benefits that existed prior to the employee's death or disability. These premiums were reimbursed to the employer by the LODA program.
  - Beginning July 1, 2017, the health insurance benefits are managed through the Virginia Department of Human Resource Management (DHRM). The health benefits are modeled after the State Employee Health Benefits Program plans and provide consistent, premium-free continued health plan coverage for LODA-eligible disabled individuals, survivors and family members. Individuals receiving the health insurance benefits must continue to meet eligibility requirements as defined by the Line of Duty Act.

# Contributions

The contribution requirements for the Line of Duty Act Program (LODA) are governed by §9.1-400.1 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to state agencies by the Virginia General Assembly. Each employer's contractually required employer contribution rate for the Line of Duty Act Program (LODA) for the year ended June 30, 2021 was \$717.31 per covered full-time-equivalent employee. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019 and represents the pay-as-you-go funding rate and not the full actuarial cost of the benefits under the program. The actuarially determined pay-as-you-go rate was expected to finance the costs and related expenses of benefits payable during the year. Contributions to the Line of Duty Act Program (LODA) from the entity were \$717 and \$706 for the years ended June 30, 2021 and June 30, 2020, respectively.

Line of Duty Act Program (LODA) OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB

At June 30, 2021, the entity reported a liability of \$21,736 for its proportionate share of the Net LODA OPEB Liability. The Net LODA OPEB Liability was measured as of June 30, 2020 and the total LODA OPEB liability used to calculate the Net LODA OPEB Liability was determined by an actuarial valuation as of June 30, 2019, and rolled forward to the measurement date of June 30, 2020. The entity's proportion of the Net LODA OPEB

Liability was based on the entity's actuarially determined pay-as-you-go employer contributions to the LODA OPEB plan for the year ended June 30, 2020 relative to the total of the actuarially determined pay-as-you-go employer contributions for all participating employers. At June 30, 2020, the entity's proportion .00519% as compared to 0.00526% at June 30, 2019.

For the year ended June 30, 2021, the entity recognized LODA OPEB expense of \$3,664. Since there was a change in proportionate share between measurement dates, a portion of the LODA OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2021, the agency reported deferred outflows of resources and deferred inflows of resources related to the LODA OPEB from the following sources:

	Outflows sources	Deferred of Reso	
Differences between expected and actual experience	\$ 2,307	\$	2,963
Net difference between projected and actual earnings on LODA OPEB program investment	-		31
Change in assumptions	5,819		1,355
Changes in proportionate share	9,510		391
Employer contributions subsequent to the measurement date	 717		<del>-</del>
Total	\$ 18,353	\$	4,740

\$717 reported as deferred outflows of resources related to the LODA OPEB resulting from the entity's contributions subsequent to the measurement date will be recognized as a reduction of the Net LODA OPEB Liability in the Fiscal Year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the LODA OPEB will be recognized in LODA OPEB expense in future reporting periods as follows:

# Year Ended June 30,

2022	\$ 2,184
2023	2,189
2024	2,195
2025	2,197
2026	2,199
Thereafter	1,932

# Actuarial Assumptions

The total LODA OPEB liability was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation 2.50%

Salary increases, including inflation -

Locality employees N/A

Medical cost trend rates assumption -

Under age 65 7.00% - 4.75% Ages 65 and older 5.375% - 4.75%

Year of ultimate trend rate

Under age 65 Fiscal year ended 2028 Ages 65 and older Fiscal year ended 2023

Investment rate of return 2.21%, including inflation\*

# Mortality rates - Non-Largest Ten Locality Employers with Public Safety Employees

# Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

# Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

# Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at
	older ages
Withdrawal Rates	Adjusted rates to better fit experience at each
	age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

# **Net LODA OPEB Liability**

The net OPEB liability (NOL) for the Line of Duty Act Program (LODA) represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2020 NOL amounts for the Line of Duty Act Program (LODA) is as follows (amounts expressed in thousands):

<sup>\*</sup> Since LODA is funded on a current-disbursement basis, the assumed annual rate of return of 2.21% was used since it approximates the risk-free rate of return.

	Line of Duty Act
	<u>Program</u>
Total LODA OPEB Liability	\$ 423,147
Plan Fiduciary Net Position	4,333
LODA Net OPEB Liability (Asset)	\$418,814
Plan Fiduciary Net Position as a Percentage	

of the Total LODA OPEB Liability 1.02%

The total LODA OPEB liability is calculated by the System's actuary, and each plan's

The total LODA OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# Long-Term Expected Rate of Return

The long-term expected rate of return on LODA OPEB Program's investments was set at 2.21% for this valuation. Since LODA is funded on a current-disbursement basis, it is not able to use the VRS Pooled Investments' 6.75% assumption. Instead, the assumed annual rate of return of 2.21% was used since it approximates the risk-free rate of return. This Single Equivalent Interest Rate (SEIR) is the applicable municipal bond index rate based on the Bond Buyer General Obligation 20-year Municipal Bond Index as of the measurement date of June 30, 2020.

# Discount Rate

The discount rate used to measure the total LODA OPEB liability was 2.21%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made per the VRS Statutes and that they will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2020, the rate contributed by participating employers to the LODA OPEB Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly.

Sensitivity of the Covered Employer's Proportionate Share of the Net LODA OPEB Liability to Changes in the Discount Rate

The following presents the covered employer's proportionate share of the net LODA OPEB liability using the discount rate of 2.21%, as well as what the covered employer's proportionate share of the net LODA OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.21%) or one percentage point higher (3.21%) than the current rate:

	Decrease .21%)	Discount 2.21%)	1.0	0% Increase (3.21%)
Covered Employer's Proportionate Share of the LODA Net OPEB				
Liability	\$ 25,801	\$ 21,736	\$	18,673

# Sensitivity of the Covered Employer's Proportionate Share of the Net LODA OPEB Liability to Changes in the Health Care Trend Rate

Because the Line of Duty Act Program (LODA) contains a provisions for the payment of health insurance premiums, the liabilities are also impacted by the health care trend rates. The following presents the covered employer's proportionate share of the net LODA OPEB liability using health care trend rate of 7.00% decreasing to 4.75%, as well as what the covered employer's proportionate share of the net LODA OPEB liability would be if it were calculated using a health care trend rate that is one percentage point lower (6.00% decreasing to 3.75%) or one percentage point higher (8.00% decreasing to 5.75%) than the current rate:

1.00% Decrease	<b>Health Care</b>	1.00% Increase
(6.00%	Trend Rates (7.00%	(8.00%
decreasing to	decreasing to	decreasing to
<u>3.75%)</u>	<u>4.75%)</u>	<u>5.75%)</u>

Covered Employer's Proportionate Share of the LODA Net OPEB Liability

\$ 17,966 \$ 21,736 \$ 26,668

# LODA OPEB Plan Fiduciary Net Position

Detailed information about the Line of Duty Act Program (LODA) Fiduciary Net Position is available in the separately issued VRS 2020 *Annual Comprehensive Financial Report* (Annual Report). A copy of the 2020 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2020">http://www.varetire.org/Pdf/Publications/2020</a> -annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# 19 Fund Balances – Governmental Funds

As of June 30, 2021, fund balances are composed of the following:

Capital Projects
CDBG Fund

Restricted for ongoing capital projects \$ 3,316

# 20 Subsequent Events

Management has performed an analysis of the activities and transactions subsequent to June 30, 2021 to determine the need for any adjustments to and/or disclosures within the audited financial statements for the year ended June 30, 2021. Management has performed their analysis through February 27, 2023.

# REQUIRED SUPPLEMENTARY INFORMATION

Variance

#### Town of Boydton, Virginia

#### Budgetary Comparison Schedule

Year Ended June 30, 2021

#### General Fund

								With
							Fina	al Budget
	0	riginal		Final			Р	ositive
	<u>B</u>	udget	<u>B</u>	<u>Sudget</u>		<u>Actual</u>	<u>(Ne</u>	<u>egative)</u>
Revenues								
General Property Taxes								
Real property taxes	\$	66,360	\$	66,360	\$	66,852	\$	492
Real property taxes - public service		-		-		25,523		25,523
Personal property taxes		12,200		12,200		10,140		(2,060)
Delinquent taxes		600		600		7,076		6,476
Penalties and interest		240		240	_	790		550
Total General Property Taxes		79,400		79,400		110,381		30,981
Other Local Taxes								
Local sales and use taxes		32,000		32,000		36,514		4,514
Utility taxes		166,500		166,500		216,344		49,844
Business license taxes		9,275		9,275		8,043		(1,232)
Bank stock tax		45,989		45,989		61,963		15,974
Motor vehicle licenses		3,950		3,950		3,501		(449)
Meals tax		23,000		23,000		32,140		9,140
Total Other Local Taxes		280,714		280,714		358,505		77,791
Permits, Privilege Fees, and Regulatory Licenses								
Other permits, licenses, and fees		200		200		220		20
Total Permits, Privilege Fees, and								
Regulatory Licenses		200		200		220		20
Fines and Forfeitures		270		270		-		(270)
Revenue from Use of Money and Property								
Interest		275		275		1,797		1,522
Equipment rental		-		-		35		35
Total Revenue from Use of Money and Property		275		275		1,832		1,557
Charges for Services								
Garbage fees		21,100		21,100		21,180		80
Tipping fees		6,800		6,800		5,680		(1,120)
Total Charges for Services		27,900		27,900		26,860		(1,040)
Miscellaneous		,		,		-,		( , ,
Miscellaneous		4,025		4,025		3,255		(770)
Income in lieu of taxes - County		60,000		60,000		60,000		-
Total Miscellaneous		64,025		64,025		63,255		(770)
Intergovernmental		,		,		,		( ,
Revenue from the Commonwealth of Virginia								
Noncategorical Aid								
Personal property tax relief act		10,103		10,103		10,103		_
Rolling stock tax		16		16		-		(16)
Auto rental tax		1,100		1,100		_		(1,100)
Communications tax		12,500		12,500		11,365		(1,135)
Total Noncategorical Aid		23,719		23,719	_	21,468		(2,251)
. 516 15.156.15 95.156.1 7 114		_0,0				, .00		(=,=0.)

Categorical Aid	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Fire Grant	10,700	10,700	15,700	5,000
Litter Grant	980	980	935	(45)
Police Grant	12,392	12,392	12,392	(10)
Total Categorical Aid	24,072	24,072	29,027	4,955
Total Revenue from the Commonwealth of Virginia	47,791	47,791	50,495	2,704
Revenue from the Federal Government CARES			1,516	1,516
Total Revenue from the Federal Government	<del></del>	<del></del>	1,516	1,516
Total Intergovernmental Revenue	47,791	47,791	52,011	4,220
Total Revenues	500,575	500,575	613,064	112,489
Expenditures				
General Government Administration	2.000	2.000	2.002	(2)
Mayor and council fees Salaries	3,800 42,750	3,800	3,803 44,024	(3)
Fringe benefits	30,770	42,750 30,770	15,937	(1,274) 14,833
Insurance	26,415	26,415	24,998	1,417
Office	8,900	8,900	6,393	2,507
Advertising	1,000	1,000	1,358	(358)
Dues and subscriptions	2,200	2,200	2,902	(702)
Capital outlay	-,200	-,200	20,000	(20,000)
Other administrative expenses	4,050	4,050	17,298	(13,248)
Professional and software fees	18,000	18,000	13,268	4,732
Total General Government Administration	137,885	137,885	149,981	(12,096)
Public Safety				
Police Department				
Salaries	14,575	14,575	15,219	(644)
Fringe benefits	1,683	1,683	1,164	519
Vehicle	625	625	958	(333)
Other expenses	300	300	5,528	(5,228)
Total Police Department	17,183	17,183	22,869	(5,686)
Rescue Squad	10,645	10,645	16,301	(5,656)
Fire Department	23,000	23,000	27,689	(4,689)
Total Public Safety	50,828	50,828	66,859	(16,031)
Public Works				
Buildings and Grounds				
Salaries	63,150	63,150	70,610	(7,460)
Fringe benefits	23,445	23,445	26,100	(2,655)
Tipping fee	3,000	3,000	3,571	(571)
Parts and maintenance	63,335	63,335	16,012	47,323
Fuel	6,050	6,050	5,058	992
Uniforms	2,700	2,700	2,976	(276)
Utilities	19,010	19,010	19,366	(356)
Repairs and maintenance	-	-	20,368	(20,368)
Other expenses  Total Buildings and Grounds	<u>38,430</u> 219,120	<u>38,430</u> 219,120	24,898 188,959	<u>13,532</u> 30,161
-			100,939	
Refuse Disposal	850	850	<u>-</u>	850
Total Public Works	219,970	219,970	188,959	31,011

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Parks, Recreation, and Cultural	740	7.10		7.10
Library	740	740	-	740
Ballpark	150	150	92	58
Park  Brookytorian Church	1,000 160	1,000 160	122 185	878
Presbyterian Church				(25)
Total Parks, Recreation, and Cultural	2,050	2,050	399	1,651
Total Expenditures	410,733	410,733	406,198	4,535
Excess (Deficiency) of Revenues Over Expenditures	89,842	89,842	206,866	117,024
Other Financing Sources (Uses)				
Contingency/surplus	(64,290)	(64,290)	-	64,290
Transfer from (to) other funds	(25,552)	(25,552)	766	26,318
Total Other Financing Sources (Uses)	(89,842)	(89,842)	766	90,608
Net Change in Fund Balance	<u>\$</u> _	<u>\$</u>	207,632	\$ 207,632
Fund Balance - Beginning of Year			1,564,860	
Fund Balance - End of Year			\$ 1,772,492	

### Schedule of Changes in the Political Subdivision's Net Pension Liability and Related Ratios

For the Plan Years Ended June 30

		2020		2019		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>		<u>2014</u>
Total pension liability														
Service cost	\$	23,167	\$	22,685	\$	25,467	\$	21,795	\$	19,539	\$	19,542	\$	19,958
Interest		74,023		72,432		62,394		60,792		57,937		58,266		55,036
Changes in benefit terms		-		-		-		-		-		-		-
Difference between expected and actual experience		(5,365)		(34,275)		84,709		(9,796)		(4,227)		(54,262)		-
Changes of assumptions Benefit payments		(30.196)		30,892 (29,477)		(28.862)		(17,253) (36,448)		(28.468)		(28.015)		(29.686)
Net change in total pension liability		61,629	_	62,257	_	143,708	_	19,090	_	44,781	_	(4,469)	_	45,308
Total pension liability - beginning	1.	111.741	1	1.049.484		905.776		886.686		841.905		846.374		801.066
Total pension liability - ending (a)		173,370		1,111,741	\$ 1	,049,484	\$	905,776	\$	886,686	\$	841,905	\$	846,374
, , , , , , , , , , , , , , , , , , ,		,	_	, ,	_	, , , , ,	_	,	_	,	_	,,,,,,	_	/ -
Plan fiduciary net position														
Contributions - employer	\$	122	\$	620	\$	7,814	\$	7,157	\$	6,678	\$	6,003	\$	6,101
Contributions - employee		11,938		9,729		10,129		9,279		8,553		7,637		7,571
Net investment income		26,836		88,968		92,801		138,220		19,614		50,040		150,883
Benefit payments		(30,196)		(29,477)		(28,862)		(36,448)		(28,468)		(28,015)		(29,686)
Administrator charges		(910)		(878)		(795)		(803)		(703)		(690)		(818)
Other	_	(32)	_	(56)	_	(83)	_	(123)	_	(8)	_	(8)	_	8
Net change in plan fiduciary net position		7,758		68,906		81,004		117,282		5,666		34,967		134,059
Plan fiduciary net position - beginning		403,838		1,334,932		,253,928		1,136,646		1,130,980	_	1,096,013	_	961,954
Plan fiduciary net position - ending (b)	<u>\$1,</u>	411,596	\$ 1	1,403,838	\$ 1	,334,932	\$ ^	1,253,928	\$ ^	1,136,646	\$ 1	1,130,980	\$ 1	,096,013
Political subdivision's net														
pension liability - ending (a-b)	\$ (	238,226)	\$	(292,097)	\$	(285,448)	\$	(348,152)	\$	(249,960)	\$	(289,075)	\$	(249,639)
Plan fiduciary net position as a percentage of the														
total Pension liability		120.30%		126.27%		127.20%		138.44%		128.19%		134.34%		129.50%
Covered payroll	\$	256,114	\$	207,160	\$	209,862	\$	200,546	\$	175,415	\$	154,415	\$	151,415
Political subdivision's net pension liability as a percentage of covered payroll		-93.02%		-141.00%		-136.02%		-173.60%		-142.50%		-187.21%		-164.87%

Schedule of Employer Contributions

Political Subdivisions Retirement Plan

For the Years Ended June 30, 2012 through 2021

Date	Contractually ( Required Contribution		Contribution Relation t Contractual Required Contribution (2)	o Ily	(Exc	bution iency ess)	mployer's Covered Payroll (4)	Contribut as a % Covere Payro (5)	of d
2021	\$	_	\$	-	\$	_	\$ 251,439	0	.00%
2020		107		107		-	256,114	0	.04%
2019		620		620		-	207,160	0	.30%
2018		-	8,	011		(8,011)	209,862	3	.82%
2017		-	7,	164		(7,164)	200,546	3	.57%
2016		-	6,	678		(6,678)	175,415	3	.81%
2015		-	6,	006		(6,006)	154,415	3	.89%
2014		-	5,	951		(5,951)	151,415	3	.93%
2013		-	6,	774		(6,774)	193,329	3	.50%
2012		-	9,	161		(9,161)	186,168	4	.92%

#### For Reference Only:

- Column 1 Employer contribution rate multiplied by the employer's covered payroll.
- Column 2 Employer contributions as referenced in Covered Payroll & Contributions report on VRS website.
- Column 4 Employer's covered payroll amount for the fiscal year.

Notes to Required Supplemental Information

For the Year Ended June 30, 2021

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2019 valuation were based on results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

#### All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP- 2014 projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decrease rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

## Schedule of Employer's Share of Net OPEB Liability Group Life Insurance Plan (GLI) For the Measurement Dates of June 30, 2020, 2019, 2018 and 2017

	2020 2019			<u>2019</u>	<u>2018</u>	<u>2017</u>
Employer's Proportion of the Net GLI OPEB Liability (Asset)		0.00124%		0.00106%	0.00109%	0.00104%
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset)	•	20,694	\$	17,249	\$ 17,000	\$ 16,000
Employer's Covered Payroll	5	256,114	\$	207,160	\$ 206,710	\$ 191,818
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of its Covered Payroll		8.08%		8.33%	8.22%	8.34%
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		52.64%		52.00%	51.22%	48.86%

Schedule is intended to show information for 10 years. Since 2020 is the fourth year for this presentation, there are only four years available. However, additional years will be included as they become available.

**For Reference Only:** The Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability for the VRS Group Life Insurance Program for each year is presented on page 128 of the VRS 2020 Annual Report.

Schedule of Employer Contributions

Group Life Insurance OPEB Plan

For the Years Ended June 30, 2012 through 2021

Date	Contribution in Relation to Contractually Required Contribution (1) Contribution in Relation to Contractually Required Contribution (2)		Defi	ribution ciency ccess) (3)	E	mployer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)		
2021	\$	1,358	\$	1,358	\$	-	\$	251,439	0.54%
2020		1,332		1,332		-		256,114	0.52%
2019		1,077	1,077		1,077			207,160	0.52%
2018		1,085		1,085		-		206,710	0.52%
2017		997		997		-		191,818	0.52%
2016		929		841		88		175,215	0.48%
2015		810		733		77		152,748	0.48%
2014		803		727		76		151,415	0.48%
2013		923		836		87		174,119	0.48%
2012		1,026		653		373		233,095	0.28%

#### For Reference Only:

- Column 1 Employer contribution rate multiplied by the employer's covered payroll.
- Column 2 Employer contributions as referenced in Covered Payroll & Contributions report on VRS website.
- Column 4 Employer's covered payroll amount for the fiscal year.

Notes to Required Supplementary Information - OPEB Group Life Insurance Plan

For the Year Ended June 30, 2021

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2019 valuation were based on results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and
	extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit
	experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

#### Non-Largest Ten Locality Employers – Hazardous Duty Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at
	older ages
Withdrawal Rates	Adjusted termination rates to better fit
	experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%
Discount Rate	Decrease rate from 7.00% to 6.75%

Schedule of Employer's Share of Net OPEB Liability
Virginia Local Disability Program (VLDP) - Political Subdivisions
For the Measurement Dates of June 30, 2020, 2019, 2018 and 2017

	2020	<u>2019</u>	<u>2018</u>	<u>2017</u>
Employer's Proportion of the Net VLDP OPEB Liability (Asset)	0.02330%	0.02036%	0.00849%	0.01701%
Employer's Proportionate Share of the Net VLDP OPEB Liability (Asset)	\$ 233	\$ 412	\$ -	\$ -
Employer's Covered Payroll	\$ 86,804	\$ 62,884	\$ 20,625	\$ 31,237
Employer's Proportionate Share of the Net VLDP OPEB Liability (Asset) as a Percentage of its Covered Payroll	0.27%	0.66%	0.00%	0.00%
Plan Fiduciary Net Position as a Percentage of the Total VLDP OPEB Liability	76.84%	49.19%	51.22%	38.40%

Schedule is intended to show information for 10 years. Since 2020 is the fourth year for this presentation, there are only four years available. However, additional years will be included as they become available.

#### For Reference Only

The Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability for the Virginia Local Disability (VLDP) for each year is presented on page 131 of the VRS 2020 Annual Report.

#### Schedule of Employer Contributions

Virginia Local Disability Program

For the Years Ended June 30, 2012 through 2021

Date	Contractually Required Contribution (1)		Contribution in Relation to Contractually Required Contribution (2)	De	ntribution eficiency Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)	
2021	\$ 75	53	\$ 753	\$	_	\$ 90,683	0.83%	
2020	62	25	625		-	86,804	0.72%	
2019	45	53	453		-	62,884	0.72%	
2018	12	24	124		-	20,625	0.60%	
2017	18	37	187		-	31,237	0.60%	
2016	12	25	125		-	20,800	0.60%	
2015		-	-		-	-	-	
2014		-	-		-	-	-	
2013		-	-		-	-	-	
2012		-	-		-	-	-	

#### For Reference Only:

Column 1 - Employer contribution rate multiplied by the employer's covered payroll.

Column 2 - Employer contributions as referenced in Covered Payroll & Contributions. report on VRS website.

Column 4 - Employer's covered payroll amount for the fiscal year.

Notes to Required Supplementary Information OPEB VLDP

For the Year Ended June 30, 2021

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The actuarial assumptions used in the June 30, 2019 valuation were based on results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### Non-Largest Ten Locality Employers - General and Non-Hazardous Duty Employees

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75.
Withdrawal Rates	Adjusted termination rates to better fit experience at each year age and service
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14 to 15%
Discount Rate	Decrease rate from 7.00% to 6.75%

## Schedule of Employer's Share of Net OPEB Liability Line of Duty Act (LODA) For the Measurement Dates of June 30, 2020, 2019, 2018 and 2017

	2020	<u>2019</u>	<u>2018</u>	<u>2017</u>	
Employer's Proportion of the Net LODA OPEB Liability (Asset)	0.00519%	0.00526%	0.00534%	0.00000%	
Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) \$	21,736 \$	18,873	\$ 17,000	\$ -	
Covered-Employee Payroll \$	14,895 * \$	15,201 *	\$ 14,544 *	- \$	
Employer's Proportionate Share of the Net LODA OPEB Liability (Asset) as a Percentage of its Covered-Employee Payroll	145.93% *	124.16% *	116.89% *	0.00%	
Plan Fiduciary Net Position as a Percentage of the Total LODA OPEB Liability	1.02%	0.79%	0.60%	1.30%	

Schedule is intended to show information for 10 years. Since 2020 is the fourth year for this presentation, there are only four years available. However, additional years will be included as they become available.

#### For Reference Only

The Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability for the Line of Duty Act Program (LODA) for each year is presented on page 132 of the VRS 2020 Annual Report.

<sup>\*</sup>The contributions for the Line of Duty Act Program are based on the number of participants in the program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of the employees in the OPEB plan.

Schedule of Employer Contributions

Line of Duty Act Program (LODA)

For the Years Ended June 30, 2012 through 2021

Date	Contractually Required Contribution (1)		Contribution in Relation to Contractually Required Contribution (2)		Defi (Ex	ribution ciency ccess) (3)	En	overed- aployee ayroll (4)	Contributions as a % of Covered- Employee Payroll (5)	
					_					
2021	\$	717	\$	717	\$	-	\$	15,219	*	4.71% *
2020		706		706		-		14,895	*	4.74% *
2019		706		706		-		15,201	*	4.64% *
2018		567		567		-		14,544	*	3.90% *
2017		N/A		N/A		N/A		N/A	*	N/A *
2016		N/A		N/A		N/A		N/A	*	N/A *
2015		N/A		N/A		N/A		N/A	*	N/A *
2014		N/A		N/A		N/A		N/A	*	N/A *
2013		N/A		N/A		N/A		N/A	*	N/A *
2012		N/A		N/A		N/A		N/A	*	N/A *

<sup>\*</sup>The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based versus a payroll-based contribution. Therefore, a covered-employer payroll is the more relevant measurement, which is the total payroll of employers in the OPEB plan.

#### For Reference Only:

Column 1 - Employer contribution rate multiplied by the employer's covered payroll

Column 2 – Employer contributions as referenced in Covered Payroll & Contributions report on VRS website.

Column 4 - Employer's covered payroll amount for the fiscal year

Notes to Required Supplementary Information - VRS OPEB LODA

For the Year Ended June 30, 2021

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

#### Employees in the Non-Largest Ten Locality Employers with Public Safety Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-				
retirement healthy, and disabled)	2014 projected to 2020				
Retirement Rates	Increased age 50 rates and lowered rates at				
	older ages				
Withdrawal Rates	Adjusted rates to better fit experience at each				
	age and service year				
Disability Rates	Adjusted rates to better match experience				
Salary Scale	No change				
Line of Duty Disability	Decreased rate from 60% to 45%				

# OTHER INFORMATION

#### Pledged Revenue Coverage

#### Last Ten Fiscal Years

#### Water and Sewer Revenue Bonds

Fiscal											
Years					Net I	Revenues					
Ended	ed Gross		Operating		Available for			<u>Debt</u>			
<u>June 30</u>	Rev	enues <sup>(1)</sup>	Expe	enses <sup>(2)(3)</sup>	<u>Debt</u>	Service	<u>P</u>	<u>rincipal</u>	<u>Interest</u>		<u>Coverage</u>
2021	\$	434,491	\$	477,407	\$	(42,916)	\$	29,950	\$	10,200	(1.07)
2020		459,331		400,425		58,906		44,451		16,971	0.96
2019		437,865		391,926		45,939		19,607		6,190	1.78
2018		620,789		428,998		191,791		258,519		17,994	0.69
2017		520,910		336,641		184,269		254,435		29,620	0.65
2016		520,964		287,931		233,033		238,355		40,824	0.83
2015		482,597		296,450		186,147		241,335		58,736	0.62
2014		815,382		295,176		520,206		199,950		52,390	2.06
2013		500,597		319,403		181,194		203,951		66,895	0.67
2012		654,904		394,995		259,909		692,342		106,594	0.33

<sup>&</sup>lt;sup>(1)</sup>Operating revenues, interest and connection fees as described in Note 1.

<sup>(2)</sup>Net of depreciation and amortization.

<sup>&</sup>lt;sup>(3)</sup>Operating expenses for prior years were restated to eliminate capacity rights amortization.





Sherwood H. Creedle, Founder

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Town Council Town of Boydton, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund of Town of Boydton, Virginia, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise Town of Boydton, Virginia's basic financial statements and have issued our report thereon dated February 27, 2023.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Town of Boydton, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Town of Boydton, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of Town of Boydton, Virginia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2021-001 that we consider to be a material weakness.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Town of Boydton, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Town of Boydton, Virginia's Response to Finding

Creedle, Jones & associates, P.C.

Government Auditing Standards requires the auditor to perform limited procedures on the Town of Boydton, Virginia's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. Town of Boydton, Virginia's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Creedle, Jones & Associates, P.C. Certified Public Accountants

South Hill, Virginia February 27, 2023

#### Schedule of Findings and Responses

For the Year Ended June 30, 2021

#### **Summary of Auditor's Results**

#### **Financial Statements**

Type of auditor's report issued on whether the audited financial statements were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

a. Material weakness(es) identified?

Yes

b. Significant deficiency(ies) identified?

None Reported

Noncompliance material to financial statements noted?

No

#### Findings - Financial Statements Audit

#### **Material Weaknesses**

2021-001

#### Condition:

The Town's financial statements required material adjustments at the conclusion of audit fieldwork to ensure that such statements complied with Generally Accepted Accounting Principles (GAAP). Audit adjusting entries were proposed to record and correct accounts receivable, accounts payable, the allowance for doubtful accounts, cash balances, beginning net position, revenues, fixed assets, and to correct the posting of certain fringe benefits.

#### Criteria:

Per Statement of Auditing Standards 115, identification of material adjustments to the financial statements that are not detected by the entity's internal controls indicates that a material weakness still exists.

#### Cause:

Town management failed to identify all year-end accounting adjustments in a timely manner necessary for the Town's financial statements to be prepared in accordance with current reporting standards. Town management does not have proper controls in place to detect all adjustments in closing their year-end financial statements and to reconcile financial activity to ensure timely reporting.

#### Effect:

There is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented by the entity's internal controls over financial reporting.

#### Recommendation:

Town management should have procedures in place to properly identify and record year-end closing entries to the accounting system in a timely manner.

#### Views of Responsible Officials and Planning Corrective Actions:

The Town is considering corrective action for the upcoming fiscal year-end.