



# Annual Comprehensive Financial Report



County of Accomack, Virginia  
Fiscal Year Ended June 30, 2023

**County of Accomack, Virginia**  
**Annual Comprehensive Financial Report**  
**For the Year Ended June 30, 2023**

Prepared by:

Accomack County Finance Department

Accomack County, Virginia



*This page left blank intentionally*

# County of Accomack, Virginia

## Contents

### Introductory Section

Letter of Transmittal .....	1
Organizational Chart .....	12
List of Principal Officials .....	13-14

### Financial Section

Independent Auditor's Report .....	15-18
Management's Discussion and Analysis .....	19-31

### Basic Financial Statements

#### Government-Wide Financial Statements

Exhibit 1 - Statement of Net Position .....	32
Exhibit 2 - Statement of Activities .....	33

### Fund Financial Statements

#### *Governmental Funds*

Exhibit 3 - Balance Sheet - Governmental Funds.....	34
Exhibit 4 - Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position .....	35
Exhibit 5 - Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds.....	36
Exhibit 6 - Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds to the Statement of Activities .....	37

#### *Proprietary Funds*

Exhibit 7 - Statement of Net Position - Proprietary Funds .....	38
Exhibit 8 - Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds .....	39
Exhibit 9 - Statement of Cash Flows - Proprietary Funds .....	40

#### *Fiduciary Funds*

Exhibit 10 - Statement of Fiduciary Net Position - Fiduciary Funds .....	41
Exhibit 11 - Statement of Changes in Fiduciary Net Position - Fiduciary Funds .....	42

Notes to Financial Statements .....	43-105
-------------------------------------	--------

## Required Supplementary Information

Exhibit 12 - Schedule of Changes in Net Pension Liability (Asset) and Related Ratios - Primary Government .....	106
Exhibit 13 - Schedule of Changes in Net Pension Liability and Related Ratios - School Board (Nonprofessional) .....	107
Exhibit 14 - Schedule of Employer Contributions .....	108
Exhibit 15 - Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan - School Board .....	109
Exhibit 16 - Schedule of Changes in Net OPEB Liability and Related Ratios - Primary Government.....	110
Exhibit 17 - Schedule of Changes in Net OPEB Liability and Related Ratios - School Board .....	111
Exhibit 18 - Schedule of Employer Contributions-Primary Government.....	112
Exhibit 19 - Schedule of Investment Returns-Primary Government .....	113
Exhibit 20 - Schedule of Changes in the County's Net OPEB Liability and Related Ratios - Health Insurance Credit Program .....	114
Exhibit 21 - Schedule of Employer Contributions - Health Insurance Credit Program.....	115
Exhibit 22 - Schedule of Accomack County School Board's Share of Net OPEB Liability - Teacher Health Insurance Credit Program .....	116
Exhibit 23 - Schedule of Employer Contributions - Teacher Health Insurance Credit Program .....	117
Exhibit 24 - Schedule of County and School Board's Share of Net OPEB Liability - Group Life Insurance Program .....	118
Exhibit 25 - Schedule of Employer Contributions - Group Life Insurance Program.....	119
Notes to Required Supplementary Information .....	120
Exhibit 26 - Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual-General Fund.....	124
Exhibit 27 - Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual-Virginia Public Assistance Fund.....	128
Exhibit 28 - Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual-Consolidated Emergency Medical Services Fund .....	129

## **Other Supplementary Information**

### **Combining and Individual Fund Financial Statements and Schedules**

#### **Nonmajor Governmental Funds**

Exhibit 29 - Combining Balance Sheet-Nonmajor Governmental Funds.....	130
Exhibit 30 - Combining Statement of Revenues, Expenditures and Changes in Fund Balances-Nonmajor Governmental Funds.....	131
Exhibit 31 - Combining Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual-Nonmajor Governmental Funds .....	132

#### **Other Governmental Funds**

Exhibit 32 - Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual-County Debt Service Fund .....	136
Exhibit 33 - Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual-County Capital Projects Fund.....	137

#### **Nonmajor Proprietary Funds**

Exhibit 34 - Combining Statement of Net Position-Nonmajor Proprietary Funds .....	138
Exhibit 35 - Combining Statement of Revenues, Expenses and Changes in Net Position - Nonmajor Proprietary Funds .....	139
Exhibit 36 - Combining Statement of Cash Flows - Nonmajor Proprietary Funds.....	140

#### **Custodial Funds**

Exhibit 37 - Combining Statement of Fiduciary Net Position - Custodial Funds.....	141
Exhibit 38 - Combining Statement of Changes in Assets and Liabilities - Custodial Funds .....	142

#### **Discretely Presented Component Unit - School Board**

Exhibit 39 - Balance Sheet-Governmental Funds .....	143
Exhibit 40 - Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds.....	144
Exhibit 41 - Schedule of Revenues, Expenditures and Changes in Fund Balance-Budget and Actual-School Operating Fund .....	146

#### **Discretely Presented Component Unit - Nonmajor**

Exhibit 42 - Combining Statement of Net Position-Nonmajor Discretely Presented Component Units .....	147
Exhibit 43 - Combining Statement of Revenues, Expenses and Changes in Net Position-Nonmajor Discretely Presented Component Units.....	148
Exhibit 44 - Combining Statement of Cash Flows-Nonmajor Discretely Presented Component Units .....	149

## **Supporting Schedules**

Schedule 1 - Schedule of Revenues-Budget and Actual-Governmental Funds .....	150
Schedule 2 - Schedule of Expenditures-Budget and Actual-Governmental Funds.....	158

## Statistical Section

Table 1 - Net Position by Component – Last Ten Fiscal Years.....	165
Table 2 - Changes in Net Position – Last Ten Fiscal Years .....	166-168
Table 3 - Fund Balances, Governmental Funds – Last Ten Fiscal Years .....	169
Table 4 - Changes in Fund Balances, Governmental Funds – Last Ten Fiscal Years .....	170
Table 5A - Assessed Value and Estimated Actual Value of Taxable Real Property .....	171
Table 5B - Assessed Value and Estimated Actual Value of Taxable Personal Property .....	171
Table 6 - Direct and Overlapping Property Tax Rates .....	172
Table 7 - Principal Property Taxpayers .....	174
Table 8 - Property Tax Levy and Collections .....	175
Table 9 - Ratios of Outstanding Debt by Type .....	177
Table 10 - Ratios of Net General Bonded Debt Outstanding .....	178
Table 11 - Pledged Revenue Coverage Sewer .....	179
Table 12 - Demographic Statistics .....	180
Table 13 - Principal Employers .....	181
Table 14 - Authorized Full-Time Equivalent County Employees by Function .....	182
Table 15 - Operating Indicators by Function/Program .....	183
Table 16 - Capital Asset Statistics by Function .....	184

## Compliance Section

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	185
Summary of Compliance Matters .....	187
Independent Auditor's Report on Compliance for Each Major Program and Internal Control Required by the Uniform Guidance.....	188
Schedule of Expenditures of Federal Awards .....	192
Notes to Schedule of Expenditures of Federal Awards.....	194
Schedule of Findings and Questioned Costs.....	196
Summary Schedule of Prior Audit Findings – Financial Statements.....	200
Summary Schedule of Prior Audit Findings – Federal Awards .....	201
Summary Schedule of Prior Audit Findings – Commonwealth of Virginia .....	202
Corrective Action Plan .....	204



# Introductory Section







# COUNTY OF ACCOMACK

## COUNTY ADMINISTRATOR'S OFFICE

Post Office Box 388

Accomac, Virginia 23301

(757) 787-5700

(757) 824-5444

[administration@co.accomack.va.us](mailto:administration@co.accomack.va.us)

**Michael T Mason, CPA**  
**County Administrator**

May 31, 2024

To the Honorable Members of the Board of Supervisors  
To the Citizens of Accomack County, Virginia

I am pleased to present the County of Accomack (the County) Comprehensive Annual Financial Report (Annual Report) for the fiscal year ended June 30, 2023. The *Code of Virginia* §15.2-2511 requires localities have their accounts and records, including those associated with constitutional officers, audited annually by an independent certified public accountant and to submit an audited financial report to the Auditor of Public Accounts (APA) of the Commonwealth. This Annual Report was prepared by the County's Finance Department in accordance with the standards issued by the Government Accounting Standards Board and the APA.

The Annual Report is intended to provide financial information to our residents, the Accomack County Board of Supervisors, our creditors, those who invest in us and any other entities that seek complete financial information about the County.

This Annual Report consists of management's representations concerning the County's finances. The County assumes full responsibility for the completeness and fairness of presentation of the information presented within it. To provide a reasonable basis for making these representations, a comprehensive internal control framework has been established to ensure compliance with applicable laws and regulations and County policies, safeguard the County's assets, and provide sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and accurate, in all material respects, and presents fairly the financial position and results of operations of the various funds and component units of the County.

The County was audited by Brown Edwards & Company, LLP (Brown Edwards), a firm of licensed certified public accountants. The independent auditor's responsibility is to express opinions on the County financial statements based on evidence obtained during the course of the audit. In order to provide opinions, the auditors performed procedures to obtain evidence supporting the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of

the risks of material misstatement of the financial statements, whether due to error or fraud. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Brown Edwards concluded, based upon the audit evidence they obtained, that there was a reasonable basis for forming and expressing unmodified opinions that the County's financial statements for the fiscal year ended June 30, 2023, are fairly presented, in all material respects, in conformity with GAAP. Their report on the financial statements is located in the Financial Section of this report.

Accounting principles generally accepted in the United States require management to provide a Management's Discussion and Analysis (MD&A). The MD&A is comprised of a narrative introduction and an analytical overview of a government's financial activities. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the independent auditor's report.

## **ABOUT THE COUNTY**

Accomack County, Virginia is located on the northern portion of the Eastern Shore of Virginia peninsula. It is bordered on the south by Northampton County, Virginia, and the state of Maryland to the north. The County covers approximately 476 square miles of rich farmland, undisturbed beaches, expanses of marsh and forest, and small towns rich in history and culture. The county has a total area of 1,310 square miles, of which 455 square miles is land and 855 square miles (65.25%) is water. It has miles of shoreline on both the Chesapeake Bay on the west and the Atlantic Ocean on the east, constituting one of the largest unspoiled wetlands habitat in the world. Accomack County's picturesque small towns and villages offer a modern-day refuge to those who seek the serenity of streets lined with Colonial- and Victorian-era homes and storefronts. The towns of Accomac and Onancock are designated State Historic Districts that feature restored Colonial architecture. Recreational opportunities attract fishermen, boaters, and beach-lovers to Accomack County and its pristine barrier islands.



Accomack County was established in the Virginia colony in 1634. It was one of the eight original counties of Virginia. The county's name comes from a Native American word meaning "the other shore".



In 1642, the name of the county was changed to Northampton. In 1663, Northampton was divided into two counties. The northern county took the name Accomack while the southern retained the name Northampton.

Today, Accomack County is home to the Wallops Flight Facility, operated by the National Aeronautics & Space Administration (NASA). This flight facility supports NASA's scientific research and provides for the development and

launching of orbital and sub-orbital payloads, placing the facility at the center of NASA's space and earth science programs.

## **GOVERNMENT**

The governing body of the County is the Accomack Board of Supervisors, which is composed of nine members each elected to a four-year term. The current term for each Board member is January 1, 2024 to December 31, 2027 and all members must reside in the district they represent. The County utilizes the traditional board form of county government with a county administrator who is hired by and serves at the will of the Board. The County has taxing powers subject to statewide restrictions and tax limits. There are 14 incorporated towns located within the County.

The County provides a broad array of local government services and continues to maintain a real estate tax rate that ranks as one of the lower tax rates in Virginia when compared to similar counties in terms of population and demographics. Services provided by the County that are worth noting and may differentiate it from other Virginia local governments include its operation of a small general aviation airport, a sanitary landfill and twenty-seven water access sites providing convenient access to the Chesapeake Bay, Atlantic Ocean and the small bays and creeks in between. The County also operates a small wastewater collection system, but it does not own or operate a wastewater treatment facility relying instead on agreements with third parties for waste treatment needs. In addition, the County provides 24/7 emergency medical services through a combination volunteer/career system delivered from 13 independent volunteer fire companies and 1 independent volunteer rescue squad.

## **ANNUAL REPORT ORGANIZATION**

The County of Accomack's annual report includes all funds of the County, the primary government, and its seven different component units listed below:

- Accomack County School Board
- Accomack-Northampton Planning District Commission
- Economic Development Authority of Accomack County
- Eastern Shore Public Library
- Quinby Boat Harbor Committee
- Greenbackville Boat Harbor Committee
- Greenbackville/Captain's Cove Mosquito Control Commission

These component units are included in the reporting entity because of the County's financial accountability for these organizations. The Accomack County School Board is by far the most significant of these component units. The School Board is made up of nine elected members and is charged with overseeing the public school system. Unlike the County, the School Board does not have taxing authority.

The Comprehensive Annual Financial Report is presented in four sections as follows:

Introductory Section: The Introductory Section includes this letter of transmittal, a certificate of achievement for excellence in financial reporting, the County's organizational chart and list of principal officials.

Financial Section: The Financial Section includes Management's Discussion and Analysis (MD&A), government-wide and fund financial statements, notes to the financial statements, required and other supplementary information and the independent auditor's report on the MD&A, financial statements and schedules.

Statistical Section: The Statistical Section contains selected financial and demographic information generally presented on a multi-year basis.

Compliance Section: The Compliance Section contains information on County programs that are financed by federal grants. This information is required by the Single Audit Act and by the Commonwealth of Virginia Auditor of Public Accounts.

### **COVID-19 & LOCAL ECONOMY**

The County continues to make strategic investments to assist the local economy with recovery from the COVID-19 pandemic. The funding source for these investments has predominantly been federal financial assistance the County has received through the Coronavirus Aid, Relief and Economic Security (CARES) Act and American Rescue Plan Act (ARPA).

The CARES Act established the \$150 billion Coronavirus Relief Fund, which served as the conduit for distributing federal funding to states and eligible units of local government, the District of Columbia and U.S. Territories and Tribal governments. The CARES Act requires that payments from the Coronavirus Relief Fund only be used to cover expenses that are necessary expenditures incurred due to the public health emergency with respect to the Coronavirus Disease 2019 (COVID-19); were not accounted for in the budget most recently approved as of March 27, 2020 (the date of enactment of the CARES Act) for the State or government; and were incurred during the period that begins on March 1, 2020, and ends on December 31, 2022. The County received two allocations of federal financial assistance via the CARES Act totaling \$5,638,892. The first allocation was received in June 2020 and the second in August 2020. Most of the County's CARES act funding was expended in fiscal year 2021 and thus is not reflected in this financial report, nevertheless, any discussion about the County's response to the pandemic would be incomplete without mentioning the importance of this funding and its top uses, which included providing direct aid to negatively impacted businesses, broadband proliferation to unserved areas and pass through funding to the County's fourteen incorporated towns.

As part of the American Rescue Plan, the U.S government created the Coronavirus State and Local Fiscal Recovery Fund (CSLFRF), which received \$350 billion reserved for state, local, and Tribal governments across the country to support their response to and recover from the COVID-19 public health emergency. Accomack County received a total of \$6,277,004 from the CSLFRF distributed in two equal installments. The first installment was received in June 2021 and the second in June 2022. CSLFRF spending was guided input obtained from the public during town hall style meetings. As of June 30, 2023, all CSLFRF has been fully expended or committed to the following initiatives, which would have not been financially feasible without this infusion of federal funding:

- \$3,366,747 to the Eastern Shore of Virginia Broadband Authority (ESVBA) to be used to satisfy local match requirements required to apply for two Commonwealth Virginia Telecommunication Initiative (VATI) grants to deploy high speed internet to unserved and underserved areas. One grant has been awarded using \$1,473,745 of this amount and another has been applied for pledging the remainder.
- \$786,667 to the Eastern Shore 911 Commission to be used in conjunction with a \$8,245,000 allocation in congressional direct funding and \$291,774 from Northampton County to replace the Eastern Shore's emergency radio communication system.
- \$600,000 in grants to new or existing local child care providers to expand child care services in Accomack County. This funding created 126 new child care slots in the County.
- \$250,000 to the Eastern Shore Coalition Against Domestic Violence, which enabled the construction of a new shelter for victims of sexual assault and domestic violence.
- \$650,000 in grants to local volunteer fire and rescue companies negatively impacted by the pandemic.
- \$215,493 to assist with construction of a new public library and Eastern Shore Heritage Center in the Town of Parksley.
- \$408,097 for other predominantly public safety initiatives.

### **MAJOR INITIATIVES FOR 2024 AND BEYOND**

- Expand Centralized Wastewater Collection and Treatment Options - In 2018, a regional infrastructure summit was held by the region's congressional representative to discuss how federal funding could be leveraged to fund infrastructure improvements on the Eastern Shore. Present at this meeting were a number of local, state and federal representatives along with local community leaders who assembled to discuss regional issues affecting the vitality of the Eastern Shore of Virginia. During this meeting, consensus was obtained that the lack of centralized sewer options was the top regional obstacle limiting further economic development of the area. Shortly after this meeting, a stakeholder group was created to explore ways to address this issue. This group convened to gain insight and expertise into wastewater treatment standards of practice and technologies available. The group later spearheaded the completion of the Eastern Shore Sanitary Sewer Transmission Force Main Study, which focused conceptually on not only how to bring more centralized treatment options to the Eastern Shore, but also on assisting existing government-owned treatment facilities, which were either nearing the end of their useful lives or operating at well



under their designed capacity. The study recommended a phased approach to meeting local wastewater treatment needs with the scope of phase 1 to construct a



force main (sewer line) from the Town of Nassawadox, located in Northampton County, to the Town of Onancock, located in Accomack County, along with a service spur to the Town of Accomac. The Hampton Roads Sanitation District (HRSD), a political subdivision of the Commonwealth, agreed to partner on this proposed project at the request of Accomack County and Northampton County and the concurrence of other major project stakeholders. HRSD agreed in principle to fund and construct this force main conditioned upon Accomack and Northampton becoming part of the HRSD's service area and HRSD obtaining ownership of the Town of Onancock's wastewater treatment plant, a modern, well-maintained plant operating at significantly under its designed treatment capacity. The process for becoming part of HRSD required HRSD to petition Accomack and Northampton Circuit Courts to grant inclusion of each county's territory into the District. This step was completed in October of 2020 when, after a public hearing was held, both courts approved HRSD's request. Since this milestone was achieved, HRSD has obtained control of the Town of Onancock wastewater treatment plant and recently largely completed construction of the force main stretching from the Town of Nassawadox to the Town of Onancock. As part of this project, the County transferred ownership of its Central Accomack

Sewer System to HRSD in May 2023. This County collection system was already connected to the Town of Onancock's wastewater collection and treatment network and provided HRSD with an established infrastructure path from the County's Industrial Park outside of the Town of Melfa to the Town of Onancock. Construction continues on two spur collection lines connecting the Towns of Accomac and Wachapreague to the Onancock treatment plant but construction is mostly complete at a cost of well over \$24 million with project financing supplied by HRSD and through state grants. The focus in 2024 will be on completing construction of both spur lines and exploring new expansion opportunities for this system and on identifying wastewater treatment solutions for Northern Accomack, which today largely lacks wastewater treatment options.

- Continue to market the Wallops Research Park and Support NASA Wallops Flight Facility and Virginia Space – The Wallops Research Park (WRP) is a prime location for



aerospace and aviation operations offering 200+ acres specifically for Unmanned Aircraft Systems and medium class space launch vehicles, particularly those seeking to leverage and enhance capabilities of the Mid-Atlantic Regional Spaceport and NASA Wallops Flight Facility. The first tenant of the Park, Rocket Lab, a global leader in launch services and space systems, recently completed its fourth launch of its 59ft Electron

Rocket from Launch Complex 2 in Wallops Island. This launch was a dedicated mission for the National Reconnaissance Office (NRO). It was Rocket Lab's first NRO mission from U.S. soil.

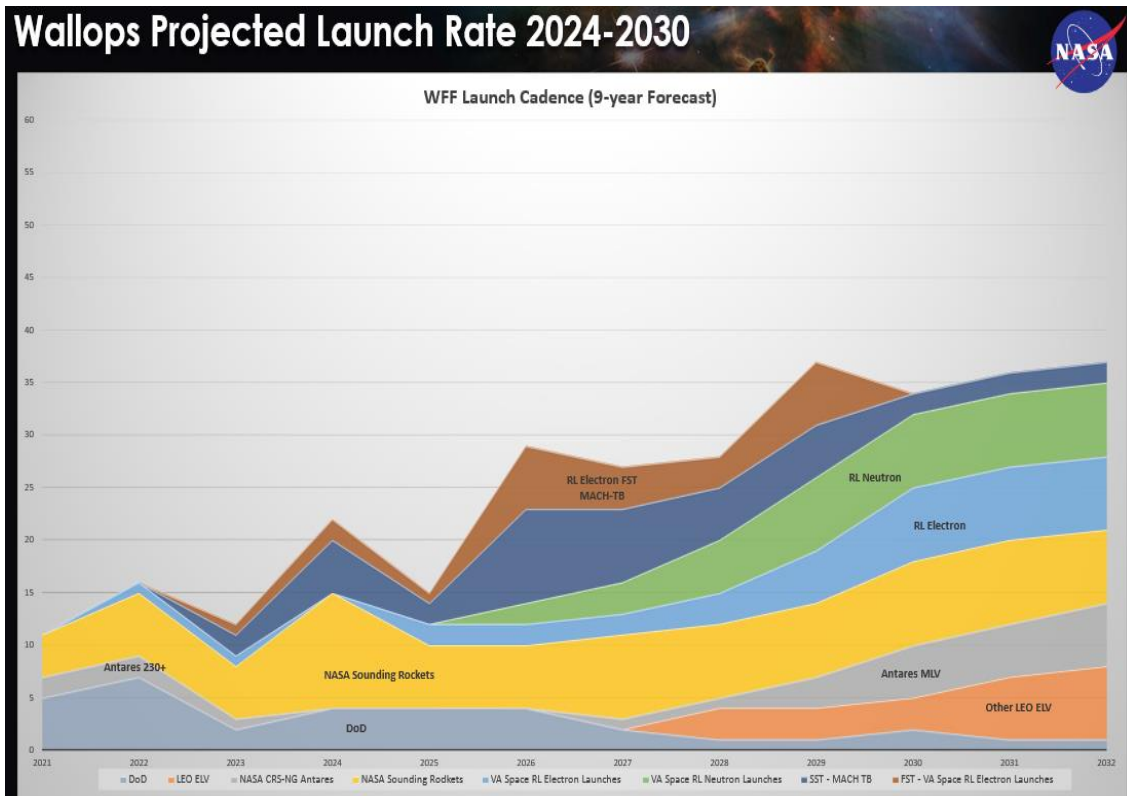


In addition, the NASA Wallops Flight Facility has been selected by Rocket Lab as the home for its new larger Neutron rocket's first launch pad and production facility, further supporting the growth of commercial space capabilities in Accomack County. Rocket Lab expects to begin launching the medium class orbital Neutron from Wallops Island beginning in 2024. The new production complex, now under construction, will include a rocket production, assembly, and

integration facility and result in the creation of roughly 250 new jobs. The "rocket ranch" as locals have come to call it, is located just outside the NASA gate to Wallops Island.

- The WRP is directly adjacent to the NASA Wallops Flight Facility and close to Wallops Island providing tenants a distinctive business advantage not available anywhere. The Wallops Flight Facility is home to unique and valuable assets that can be leveraged for federal, state and private sector development. In total, there are approximately 6,200 acres within the WFF, which provide three major capabilities: Research Airport; World Class Launch Range; and end-to-end engineering design, fabrication, and testing facilities. In total, the Wallops Research Park represents over \$8M in County and Commonwealth investment.
- Continue to strategically focus on supporting economic growth in and around Wallops Island Virginia - Use of the Mid-Atlantic Regional Spaceport (MARS) and NASA Wallops Flight Facility by those seeking low cost and uncongested access to space continues to grow. Northrup Grumman and Rocket Lab, both who have an established local presence, plan to expand their use of Wallops Island in the future. Rocket launches from Accomack County are expected to triple from their current rate by 2030. This increased launch cadence is a huge opportunity for the County to capitalize on the economic growth that will accompany it; however, in order to do this, the County must invest in providing new quality-of-life type infrastructure and services in the area surrounding Wallops Island. Improved road access, additional residential housing, new wastewater treatment options and expanded broadband access, are just a few of the areas that the County must focus on improving, which is why they are identified as priority areas in the County's current strategic plan.



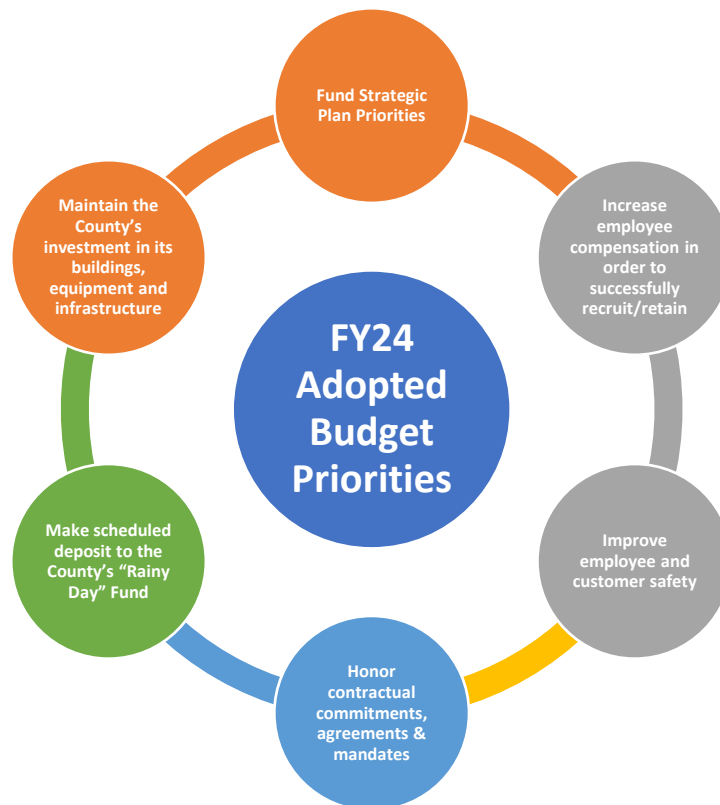


- Recruiting and Retaining a Quality Workforce** – The County is no different from other employers on the Eastern Shore and across the Commonwealth in that it must maintain and recruit a quality workforce in order to deliver the services its customers expect and demand. During fiscal year 2023, the County initiated a comprehensive employee compensation and classification study, which was completed in the fall of 2023 by a third party. The study revealed that County employee compensation levels were 15.9% below the 50<sup>th</sup> percentile of the external market and suggested the County increase compensation to address this issue. Early in 2024, the County implemented 73% of the recommended pay adjustments identified in the study. The remaining 27% has been approved for fiscal year 2025. It is vital that the County fully implement the study’s compensation recommendations in order to allow for fair and equitable employee compensation across all County departments.

## **FISCAL YEAR 2024 ADOPTED BUDGET**

For the 2024 Fiscal Year, the Board of Supervisors adopted a Primary Government total operating and capital budget of \$78,061,099, which is a 14.7% increase from the previous year. Of this amount, approximately \$5.1M was for one-time capital spending.

The development of the Fiscal Year 2024 budget was guided by the following priorities:



The largest single planned capital expenditure included in the Fiscal Year 2024 County budget was \$700,000 to convert the vacant old public library building in Accomac to County office space. The public library moved from Accomac to a new facility located in the Town of Parksley in June 2023. The two largest recurring operational increases approved for fiscal year 2024 were a \$575,937 (3%) increase in local matching funds for the public school system and \$2,137,158 for employee compensation increases, which included a 7% general pay increase and a set-aside to implement anticipated recommendations from a forthcoming third-party employee classification and compensation study. An \$867,000 addition to the County's Rainy Day Fund was also approved bringing its balance to an amount equal to 12.1% of budgeted general fund and school operating fund revenue.

The County's real estate tax rate will remain the same as the prior year. The County's personal property tax rate was increased from \$2.99 to \$3.72 for calendar year 2023. It should be noted that the new \$3.72 tax rate is the same rate that was in effect for 2021. The personal property tax rate was temporarily decreased in 2022 in order to minimize the citizen tax burden brought about by an unprecedented increase in new and used vehicle taxable values. Once vehicle values began to decrease in 2023, the personal property tax rate was returned to its previous amount. Property tax rates are detailed in the *Management Discussion and Analysis* section.

## **AWARDS AND ACKNOWLEDGEMENTS**

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Accomack, Virginia, for its comprehensive annual financial report for the fiscal year ending June 30, 2022. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

The GFOA also presented an award for Distinguished Budget Presentation to the County for the annual budget for the fiscal year beginning July 1, 2023. This program recognizes that the budget document meets program criteria as a policy document, operations guide, financial plan, and as a communications device. This is the highest form of recognition for excellence in government budgeting.

I want to thank the members of the Board of Supervisors for their conservative approach to the County's finances that have allowed the County to remain financially stable through the pandemic and beyond. The County Finance department is also commended for, once again, preparing this quality financial report, which requires much professionalism and a significant amount of time and effort especially for a small locality with such a limited number of staff. Your efforts are much appreciated by the Board of Supervisors and the County's leadership team. Lastly, I want to acknowledge the hard work of all County staff who continue to bring forward innovative and cost effective ways to provide quality services to the community within the confines of one of the lowest real estate tax rates of similar sized counties in Virginia.

Respectfully submitted,

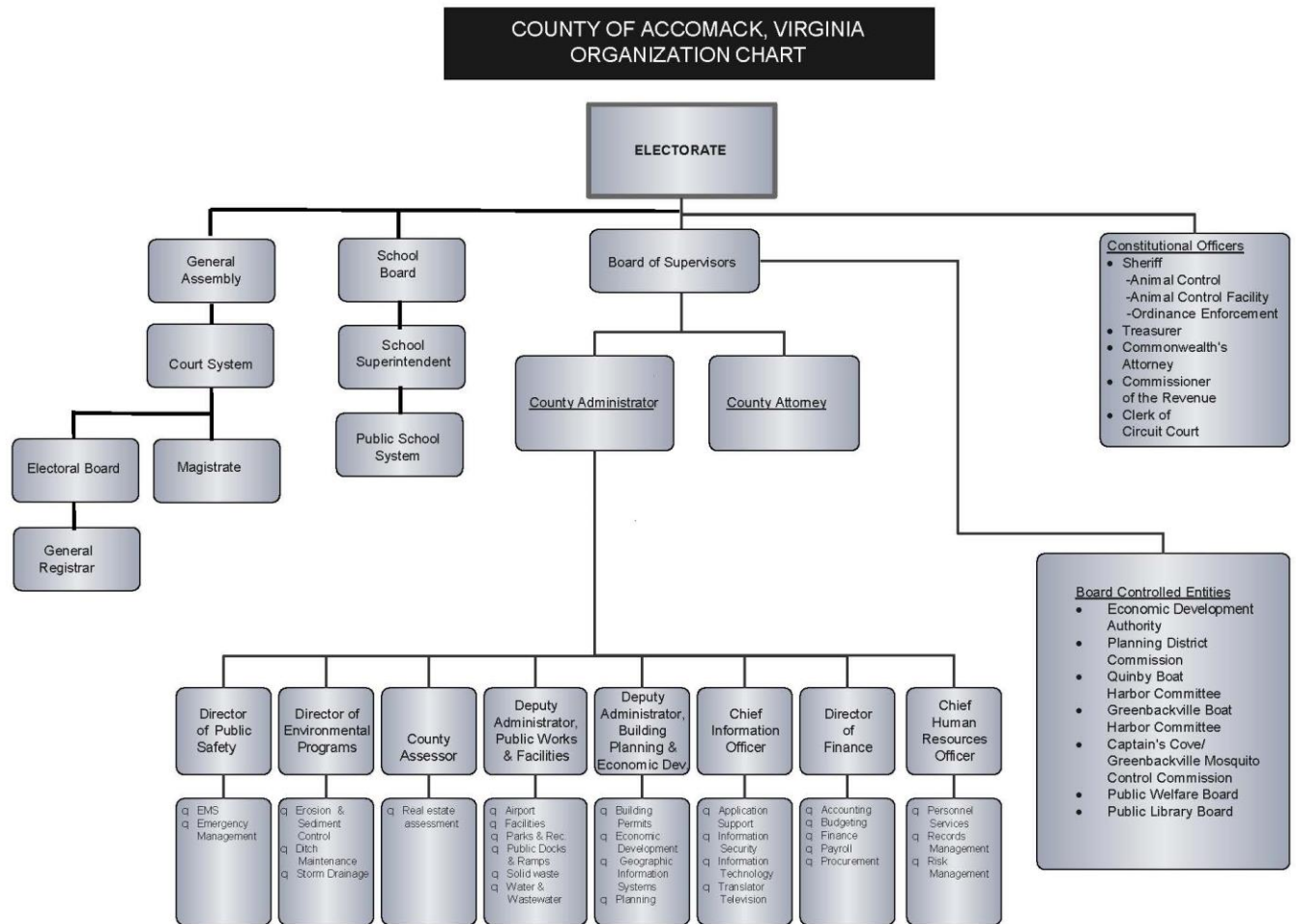


Michael T. Mason, CPA  
County Administrator

# County of Accomack, Virginia

## Organizational Chart

June 30, 2023



# County of Accomack, Virginia

## Principal Officials

June 30, 2023

### Board of Supervisors

Robert D. Crockett , Chairperson	Election District 6
Harrison W. Phillips, III, Vice-Chairperson	Election District 5
William J. Tarr	Election District 1
Ronald S. Wolff	Election District 2
C. Renata Major	Election District 9
Vanessa K. Johnson	Election District 3
Paul E. J. Muhly	Election District 4
Howard Phillips	Election District 7
Donald Hart	Election District 8

### Constitutional Officers

Samuel H. Cooper	Clerk of the Circuit Court
Deborah T. Midgett	Commissioner of the Revenue
J. Spencer Morgan	Commonwealth's Attorney
W. Todd Wessells	Sheriff
James A. Lilliston, Sr	Treasurer

### County Administrative Officers

Michael T. Mason, CPA	County Administrator
Jan Proctor	County Attorney
Kathleen A. Carmody	Chief Human Resources Officer
Ben T. Fox	Chief Information Officer
Leander N. Pambid	Deputy Administrator, Building , Planning & Economic Development
Stewart M. Hall	Deputy Administrator, Public Works & Facilities
Brent A. Hurdle	Director of Assessment
Margaret A. Lindsey, CPA	Director of Finance
Charles R. Pruitt	Director of Public Safety

# County of Accomack, Virginia

## Principal Officials

June 30, 2023

### School Board

Dr. Ronnie E. Holden, Chairperson	Election District 8
Gary S. Reese, Vice-Chairperson	Election District 4
Jesse W. Speidel	Election District 1
Edward F. Taylor	Election District 2
Lisa M. Cropper Johnson	Election District 3
Camesha A. Handy	Election District 5
Paul C. Bull	Election District 6
Janet Martin-Turner	Election District 7
Malcolm F. White	Election District 9

### School Board Administrative Officers

Warren C. Holland	Superintendent
Dr. Rhonda Hall	Assistant Superintendent of Instruction
Robert Bennett	Director of Facilities and Operations
Beth L. Onley, CPA	Director of Finance



# Financial Section

---

## **Independent Auditor's Report**

To the Honorable Members of the Board of Supervisors  
County of Accomack, Virginia  
Accomac, Virginia

### **Report on the Financial Statements**

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Accomack, Virginia ("County") as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Accomack, Virginia, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Accomack-Northampton Planning District Commission or the Eastern Shore Public Library, which together represent 7 percent, 19 percent, and 5 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units as of June 30, 2023, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Accomack-Northampton Planning District Commission and the Eastern Shore Public Library, is based solely on the report of the other auditors.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and *Specifications for Audits of Counties, Cities, and Towns* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County of Accomack, Virginia and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information be presented to supplement the basic financial statements. Such information is the responsibility of management, and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Accomack, Virginia's basic financial statements. The combining and individual fund financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### *Other Information*

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2024, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County of Accomack, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Accomack, Virginia's internal control over financial reporting and compliance.



CERTIFIED PUBLIC ACCOUNTANTS

Newport News, Virginia  
May 31, 2024



## County of Accomack MANAGEMENT'S DISCUSSION AND ANALYSIS Year Ended June 30, 2023

### Honorable Members of the Board of Supervisors Citizens of Accomack County

As management of the County of Accomack, Virginia, we offer readers of the County's Annual Comprehensive Financial Report this narrative overview and analysis of the financial activities of the County for the fiscal year ended June 30, 2023. This Management's Discussion and Analysis (MD&A) section is intended to introduce the County's basic financial statements and provide an analytical overview of the County's financial activities. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal and with the County's financial statements.

### Financial Highlights

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$96,846,879 (net position). Of this amount, \$52,225,491 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The County's total net position increased by \$16,916,373 (21%). Net position of the governmental-type activities increased \$19,000,942 (27%) and net position of the business-type activities decreased \$2,084,569 (20%). This increase in governmental type of activities is due in part to use of federal grant monies related to the COVID-19 pandemic, provided through the Coronavirus State and Local Fiscal Recovery Fund (CSLFRF) allowed the locality to use grant funds in lieu of governmental fund revenues to cover governmental fund costs as prescribed in the final rule. The County also benefited from increases in the federal funds rate approved by the Federal Reserve, which produced better than forecasted investment returns providing over 186% more in investment earnings/rent than the prior year. On the expense side, contributing to increase in net position of the governmental-type activities was the School Board component unit inability to spend \$9,449,245 (44%) of the local funds appropriated to it by the County during the fiscal year. Business-type activity expenses increased as the County's new landfill cell began accepting waste shortly after the fiscal year began.
- The County's unrestricted net position increased by \$19,036,842 (57%). Unrestricted net position of the governmental-type activities increased \$20,759,021 (55%) and unrestricted net (deficit) of the business-type activities decreased (\$1,722,179) (41%). A decrease in the contribution to the local School Board component unit increased unrestricted net position of the governmental-type.
- Program revenues of the County's government activities increased by \$1,053,872 (6%) driven largely by additional operating and capital grant revenue restricted for community development. Program expenses of the County's governmental activities decreased by \$1,951,769 (3%) in large measure to making over \$3.2 million less in support expenses to Accomack County Public Schools in FY 2023 than in FY 2022. The Schools benefited from significant federal and state COVID relief funds allowing the need for less support from the County. Funds budgeted but not transferred are carried over for subsequent year appropriation and shown in the Assigned Fund Balance on Exhibit 3, cumulatively. Business-type activities expense increased by 203% to \$6,760,323. In fiscal year 2022, a reduction in the landfill closure and post-closure liability reduced operating costs substantially. Business-type expenses reported for fiscal year 2023 are more in line with traditional operating costs.
- The General fund reported an ending fund balance of \$61,816,212, an increase of \$17,632,311 (40%). Of the ending fund balance, \$6,214 was restricted for Wetlands mitigation. \$13,217,051 was committed pursuant to the County's "Rainy Day"/Revenue Stabilization policy, \$33,138,719 was assigned to various projects and schools and \$15,454,228 was unassigned.
  - The amount of General Fund ending fund balance committed pursuant to the County's "Rainy Day"/Revenue Stabilization Policy is equal to 11.2% of total General Fund Revenue and Component Unit School Operating Revenue less contributions from the Primary Government.
  - The amount of General Fund ending fund balance available for expenditure (Committed Fund Balance + Assigned Fund Balance + Unassigned Fund Balance) was \$61,809,998 or 145% of total general fund expenditures or 100% of Total Fund Balances as shown on Exhibit 3.

- The County's outstanding debt decreased (net of repayments) by \$2,878,179 or 12.2% during fiscal year 2023. No new bonded debt was issued in fiscal year 2023.
- Adoption of New Accounting Statement for fiscal year 2023-The County implemented GASB Statement No. 96, (GASB 96) SBITA, issued by Governmental Accounting Standards Board (GASB), which covers specific contracts or obligations for subscription-based information technology arrangements (SBITA) and prescribes similar treatment as GASB 87 to SBITAs.

## Overview of the Financial Statements

The County's financial statements present two types of statements, each with a different focus on the County's finances. The first focus is on the County as a whole (government-wide) and secondly the fund financial statements. The government-wide financial statements provide both short- and long-term information about the County's overall financial status. The fund financials focus on the individual parts of County government, reporting the County's operation in more detail than the government-wide statements, which present a longer-term view. Presentation of both perspectives provides the user a broader overview, enhances the basis for comparison, and better reflects the County's accountability.

**Government-wide financial statements** - Government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business, and use the full accrual method of accounting. They include the Statement of Net Position (Exhibit 1) and the Statement of Activities (Exhibit 2). All current year revenues and expenses are reported in the Statement of Activities regardless of when cash is received or paid.

The statement of net position presents information on all of the County's assets, liabilities, and deferred inflows/outflows of resources with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. To assess the overall health of the County, one needs to consider other nonfinancial factors such as changes in the County's property tax base, condition of the County's infrastructure and one-time sources of revenues.

In the Statement of Net Position and the Statement of Activities, the County's fund-based activity is classified as follows:

**Governmental activities** – Most the County's basic services are reported here, including general government, judicial administration, public safety, public works, health and welfare, educations, parks and recreation and community development departments. Property taxes, other local taxes and federal and state grants finance most of these activities.

**Business-type activities** – The County's Airport, Landfill, Parks and Recreation Revolving and Water/Sewer Funds are reported here as the County charges fees for services.

**Component Units** – The County has seven component units with one discretely presented. Although legally separate, the component units are included as the County is financially accountable for them and as such, exclusion could cause the County's financial statements to be misleading. For the Eastern Shore Public Library and the Accomack-Northampton Planning District Commission, please see separately issued financial statements available from each entity.

**Fund financial statements** - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The fund financial statements provide detailed information about the county's most significant funds – not the County as a whole. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds** - Governmental fund reporting focuses primarily on the sources, uses, and balances of current financial resources and has a budgeting orientation. These funds are reported on the modified accrual basis of accounting. Unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on the balance of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison with governmental funds and governmental activities.

The County maintains fourteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the General Fund, Virginia Public Assistance Fund, Comprehensive Youth Services Fund, County Debt Service Fund and County Capital Projects Funds, all of which are considered to be major funds. Data from the remaining nine governmental funds are combined into a single aggregated presentation. Individual fund data for these non-major funds is provided in the "Other Supplemental Information" section of the report. The County adopts an appropriated budget annually for its Governmental funds. A budgetary comparison statement has been provided for the general fund and major special revenue funds to demonstrate compliance with this budget. Budgetary comparison schedules for non-major funds are also provided in the "Other Supplemental Information" section of the report.

**Proprietary funds** - The County maintains four enterprise funds. Enterprise funds are used to report on the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its landfill, water/wastewater services and portions of its recreation activities in addition to the operation of the County Airport.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for landfills, water/wastewater services, airport operation and portions of recreation activities. The Landfill Enterprise Fund and Airport Enterprise Fund are considered to be major funds of the County.

**Fiduciary funds** - The County uses fiduciary funds to account for resources held for other governments, individuals, or agencies not part of the County. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. The fiduciary funds are agency funds Special Welfare and the Other Postemployment Benefits Trust Fund. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. These fiduciary activities are excluded from the County's government-wide financial statements because the County cannot use these assets to finance its operations.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a County's financial health. The County's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$96,846,879 at year-end.

The largest portion of the County's net position (37%) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot readily be used to liquidate these liabilities.

The next largest portion of the County's net position (54%) is unrestricted meaning it may be used to meet the government's ongoing obligations.

### County of Accomack, Virginia Net Position

	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Current and other assets	\$ 99,083,674	\$85,568,365	\$ 3,633,068	\$ 5,245,678	\$102,716,742	\$ 90,814,043
Capital assets	40,240,049	41,048,116	17,414,641	18,247,765	57,654,690	59,295,881
Total assets	139,323,723	126,616,481	21,047,709	23,493,443	160,371,432	150,109,924
Deferred Outflows of Resources	2,828,262	3,564,520	99,580	159,515	2,927,842	3,724,035
Current liabilities	8,883,247	10,284,087	1,504,337	1,634,121	10,387,584	11,918,208
Long-term liabilities	17,959,608	20,760,924	11,372,491	11,442,453	29,332,099	32,203,377
Total liabilities	26,842,855	31,045,011	12,876,828	13,076,574	39,719,683	44,121,585
Deferred Inflows of Resources	26,566,971	29,394,773	165,741	387,095	26,732,712	29,781,868
Net Position:						
Net investment in capital assets	21,497,332	20,203,148	13,966,838	14,206,177	35,464,170	34,409,325
Restricted	9,050,160	12,102,423	107,058	230,109	9,157,218	12,332,532
Unrestricted	58,194,667	37,435,646	(5,969,176)	(4,246,997)	52,225,491	33,188,649
Total net position	\$ 88,742,159	\$ 69,741,217	\$ 8,104,720	\$ 10,189,289	\$ 96,846,879	\$ 79,930,506

A portion of the County's net position (9%) represents resources that are subject to restrictions (external and internal) on how they may be used. The two largest of this category, \$ 4,851,291 is restricted for use for public safety in the Consolidated EMT fund and the Consolidated Fire fund and \$2,981,063 is restricted for Pension.



At the end of the current fiscal year, the County is able to report positive balances of net position for both governmental activities and business-type activities.

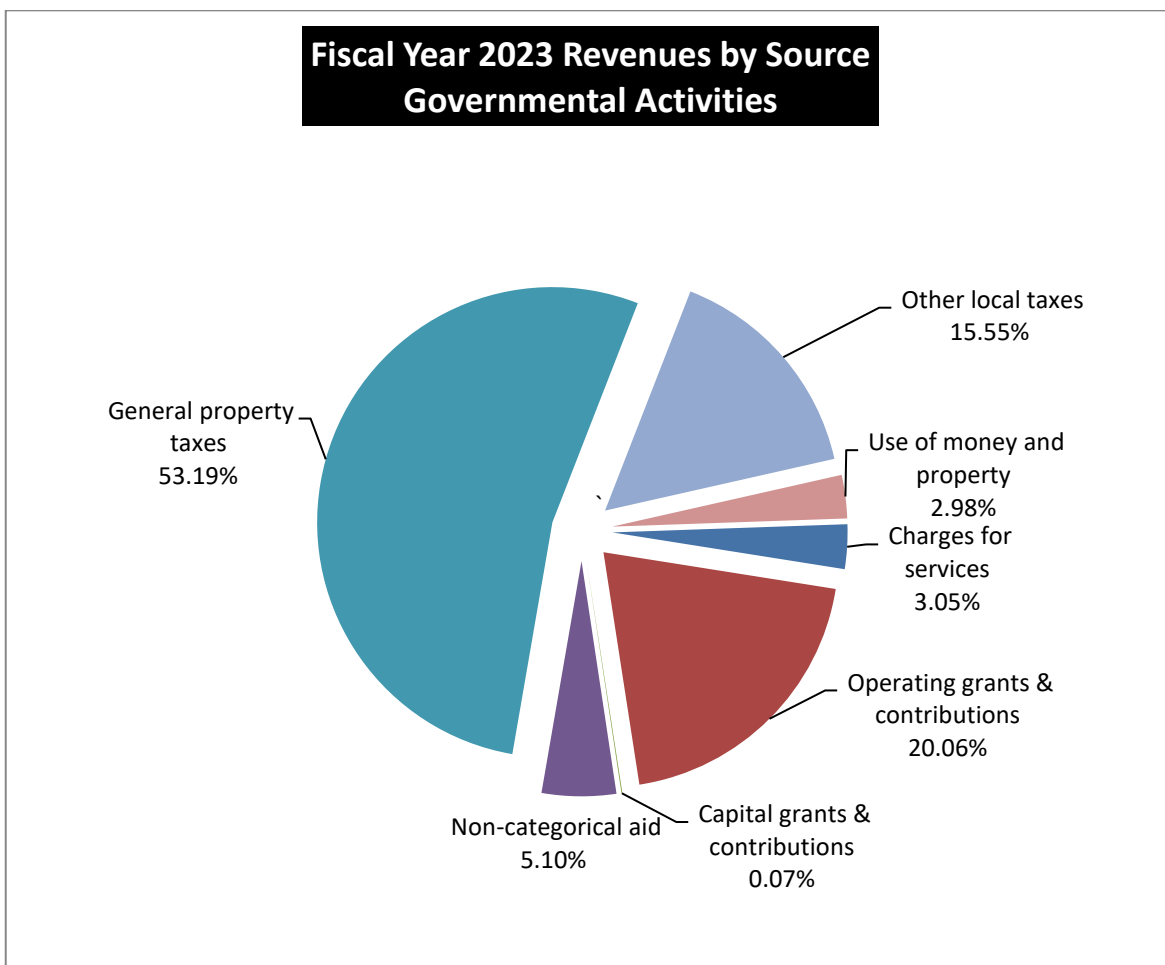
The County's net position increased by \$16,916,373 or 21% during the fiscal year. Governmental activities show an increase of 27% while business-type activities have a decrease in net position of 20%. Primary explanations for these changes were previously noted.

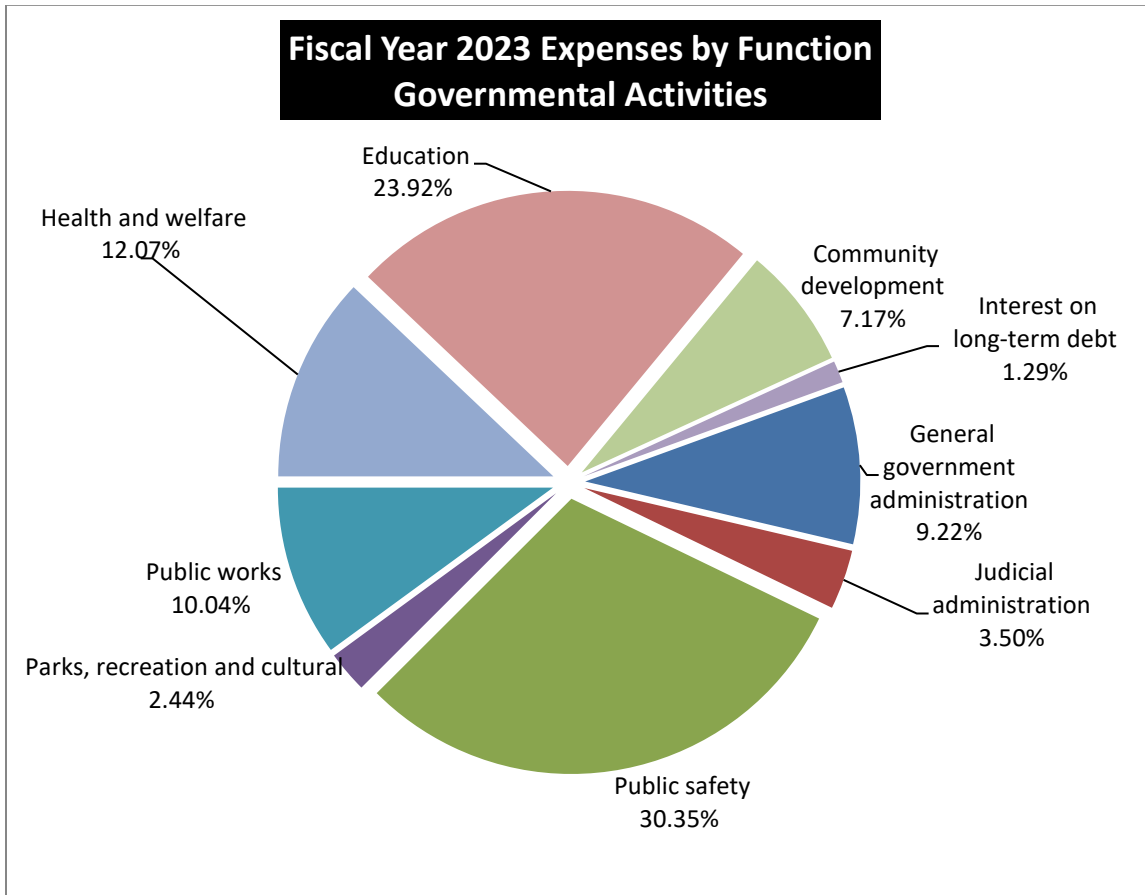
**Governmental Activities** – As shown below Governmental activities increased the County's net position by \$19,000,942 or 27% during the fiscal year. Key elements of this increase are shown in the data chart as follows:

Accomack County, Virginia						
Change in Net Position						
	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
Revenues:						
<u>Program Revenues:</u>						
Charges for services	\$ 2,278,749	\$ 1,910,854	\$ 4,597,911	\$ 4,425,459	\$ 6,876,660	\$ 6,336,313
Operating grants & contributions	14,960,818	14,323,517	-	-	14,960,818	14,323,517
Capital grants & contributions	48,676	-	58,263	194,371	106,939	194,371
<u>General Revenues:</u>						
General property taxes	39,674,513	38,066,876	-	-	39,674,513	38,066,876
Other local taxes	11,601,088	10,047,563	-	-	11,601,088	10,047,563
Investment earnings	2,220,995	230,270	19,580	4,326	2,240,575	234,596
Non-categorical aid	3,806,323	3,443,008	-	-	3,806,323	3,443,008
Other general revenues	-	-	-	12,703	-	12,703
Total revenues	74,591,162	68,022,087	4,675,754	4,636,859	79,266,916	72,658,947
Expenses:						
General government administration	5,126,940	4,664,443	-	-	5,126,940	4,664,443
Judicial administration	1,947,352	1,763,173	-	-	1,947,352	1,763,173
Public safety	16,868,413	16,311,952	-	-	16,868,413	16,311,952
Public works	5,583,556	4,989,366	-	-	5,583,556	4,989,366
Health and welfare	6,709,843	6,192,116	-	-	6,709,843	6,192,116
Education	13,297,290	16,588,415	-	-	13,297,290	16,588,415
Parks, recreation and cultural	1,357,207	1,080,262	-	-	1,357,207	1,080,262
Community development	3,984,608	5,121,034	-	-	3,984,608	5,121,034
Interest on long-term debt	715,011	831,228	-	-	715,011	831,228
Business-type	-	-	6,760,323	2,229,430	6,760,323	2,229,430
Total expenses	55,590,220	57,541,989	6,760,323	2,229,430	62,350,543	59,771,420
Increase (decrease) in net position before transfers	19,000,942	10,480,098	(2,084,569)	2,407,429	16,916,373	12,887,527
Transfers	-	19,715	-	(19,715)	-	-
Increase (decrease) in net position	19,000,942	10,499,813	(2,084,569)	2,387,714	16,916,373	12,887,527
Net position-Beginning	69,741,217	59,241,404	10,189,289	7,801,575	79,930,506	67,042,979
Net position, June 30	\$ 88,742,159	\$ 69,741,217	\$ 8,104,720	\$ 10,189,289	\$ 96,846,879	\$ 79,930,506



- Property taxes are the largest single-revenue source comprising 53% of total governmental revenues. Property taxes increased by \$1,607,637 or 4%. An increase was expected due to a projected increase of 6.67% in the taxable value from the prior year reassessment for which the County lowered its tax rate by 1.5 cents to offset the impact instead of lowering the tax rate by 4.5 cents in order to negate the reassessment.
- Operating grants and contributions for governmental activities is the second largest revenue source comprising 20% of governmental revenues. This revenue source increased by \$637,301 or 4% during the fiscal year. Minimal change was anticipated.
- Other local taxes increased by \$1,553,526 or 16% due to a continued increase in state sales tax as inflation began to impact the country and prices of goods, an increase in local meals tax and a new cigarette tax imposed in the current fiscal year.
- Public Safety expenses is the largest single category comprising 30% of total governmental expenses. This is slightly up (\$556,461 or 3%) from FY22 driven by increases in first responder compensation.
- Contribution to Accomack Public Schools and the Education expense is the second largest single category comprising 24% of total governmental expenses. Expenses for this category decreased by \$3,291,125 or 20% from the previous year. Much of this decrease is due to the leveling out of pandemic relief funding to the schools. The amount the schools did not require has traditionally been carried forward for their use upon approval by the Board of Supervisors.
- Health & Welfare expense is the third largest category comprising 12% of governmental expenses. Expenses for this category increased \$517,727 or 8% as compared to the previous year due to Department of Social Services funding for which there is a local match being more than needed in FY22 and an increase in Comprehensive Services Act funding for payments for services.

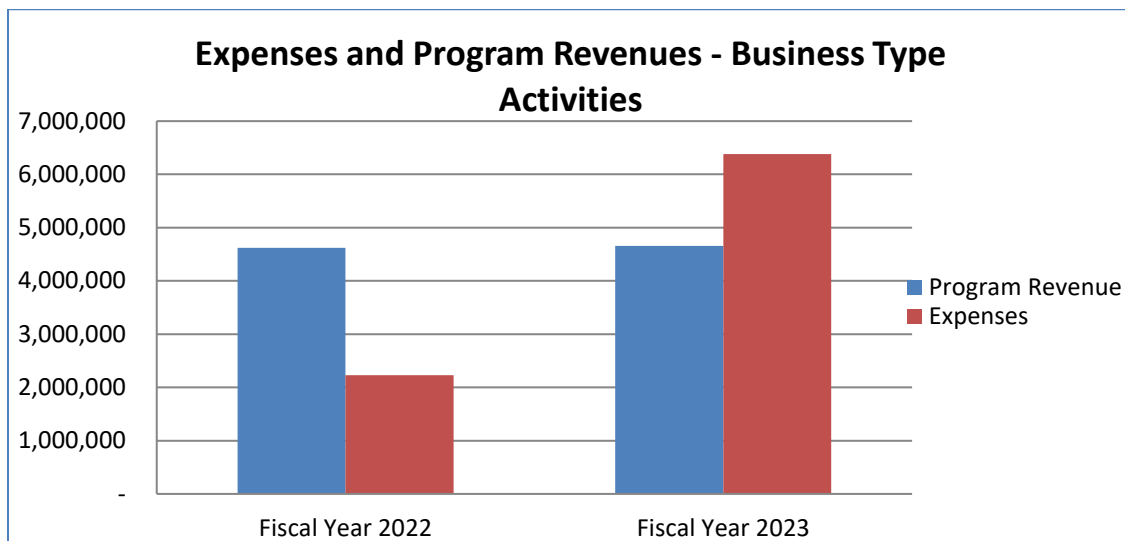




**Business-type Activities** – Business-type activities decreased the County’s total net position by \$2,084,569 or 3% during the fiscal year.

Business-type program revenues increased by \$36,344 or 1% mostly from an increase in participation in Parks and Recreation programs. Parks and Recreation revenue increased \$12,634 or 290% from an increase in reservation fees for usage of Sawmill Park and an increase in participation fees for programs, specifically basketball. The Landfill had no increase in tipping fees and level tipping volume.

All business-type expenses increased by 203% or \$4,530,893 as compared to the prior fiscal year. Landfill expenses increased by \$4,525,531 or 474%. In FY22, after review with Department of Environmental Quality, operating costs for the landfill closure and post-liability were reduced. The completion and opening of the County’s new landfill cell occurred in FY23. Other expenses included major repair costs, as well as purchases of heavy machinery and equipment used in landfill operations. Parks and Recreation expenses increased by \$10,018 or 136%. This included increases in part-time wages and program supplies and equipment related to the increase in program participation.



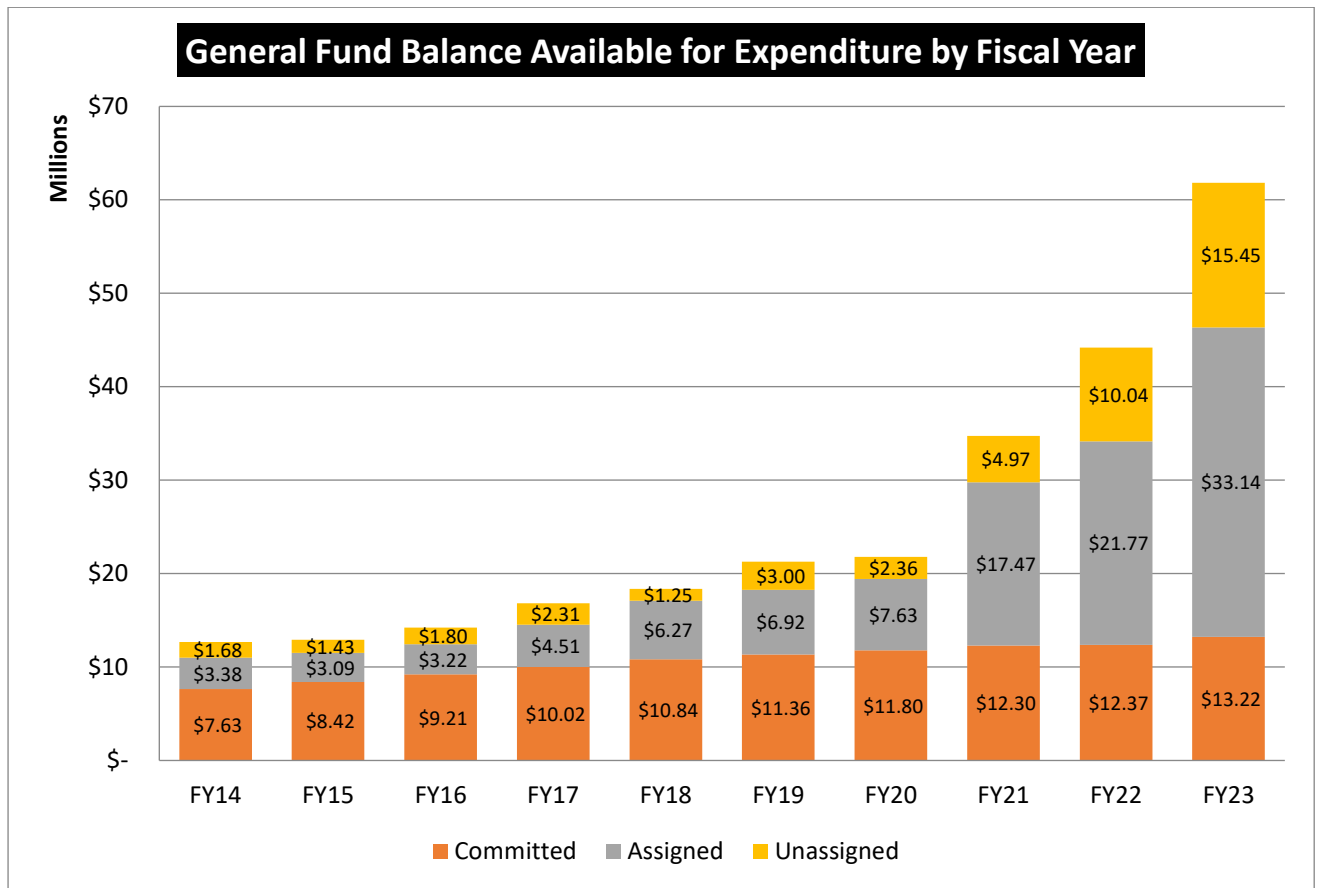
## Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financial requirements. In particular, the amount of fund balance available for expenditure may serve as a useful measure of a County's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$68,760,187. Details are as follows:

1. The General Fund accounted for 90% percent or \$61,816,212 of the combined ending governmental fund balance.
  - \$15,454,228 or 25% of this balance constitutes unassigned fund balance, which is not tied to any specific use and is available for spending at the County's discretion.
  - \$13,217,051 or 21% is committed for a "Rainy Day" or Revenue Stabilization. This amount represents 11.2% of General Fund Revenue combined with School Operating Fund Revenue less revenue from the Primary Government.
    - Use of these funds is only permitted to temporarily address significant revenue shortfalls, to mitigate public safety threats both man-made and natural or to take emergency actions necessary to preserve the County and School Divisions overall financial health.
  - \$33,138,719 or 54% is assigned to various projects yet to be completed or funds carried forward for use in the next fiscal year.
  - The remainder, \$6,214, of general fund balance is restricted to specific use by an entity external to County government.



- The General Fund reported an increase in fund balance of \$17,632,311 or 40%. General Fund Committed Fund Balance increased by \$850,000 or 7%. The entire amount of committed fund balance, \$13,217,051, is associated with the County's "Rainy Day"/Revenue Stabilization Policy. The General Fund unassigned fund balance increased by \$5,413,747 or 54% primarily as a result of increased operating grants, property tax and other local taxes increases and premium on the bonds refunded.
- The Consolidated Emergency Services Fund accounted for 7% or \$4,851,291 of the combined ending governmental fund balance. This entire balance is restricted for providing emergency medical services throughout the County.

**Proprietary funds** - The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. All of the proprietary funds reported positive net position at the end of the year.

## Budgetary Highlights

### General Fund Budget Amendments:

#### Revenues:

The difference between the Primary Government General Fund original budget and final amended budget (Schedule 1) was \$5,861,637 or 12%. The variance was primarily due to budget amendments made to recognize other state (\$360,557) and federal (\$4,529,860) grant funds awarded to the County during the fiscal year. Details by line item may be seen in detail in Schedule 1, which is the Schedule of Revenues – Budget to Actual.

#### Expenditures:

The difference between the Primary Government General Fund original budget and the final amended budget (schedule 2) was \$11,780,210 or 24%. Significant individual adjustments making up this difference are noted as follows:

- Public Safety related amendments – The original budget for Public Safety was amended to increase by \$6,000,700. The increase included \$4,466,833 for acceptance of grant award for the second ARPA tranche and unspent FY22 carryovers of the first ARPA tranche. Additionally, CDBG Urgent Needs carryover funding in the amount of \$385,838 altered the original budget. Various awarded additional funds (grants) and FY22 carryovers of lesser funding contributed to the FY23 budget revisions as well.
- Community Development related amendments – The original budget for community development was amended during FY23 by \$3,501,261. ARPA FY22 carryovers and FY23 awards account for \$2,304,162. Various other grants awarded during FY23 and project carryovers from FY22 also occurred.
- Public Works related amendments – The original budget was amended to increase by \$1,355,607 in total to record for miscellaneous projects funded by funds carried forward from prior year (\$251,111) and storm drainage projects carried forward (\$444,741). Public Works' budget was also amended to reflect an increase for the County garage for work performed for other departments by \$226,491.

### General Fund Budget Variances:

The Primary Government General Fund reported a positive variance between actual revenue and the final budget of \$4,167,731 and a positive variance between actual expenditures and the final budget of \$17,326,624.

## Capital Asset and Debt Administration

**Capital assets** - The County's investment in capital assets for its governmental and business-type activities as of June 30, 2023, amounts to \$57,654,690 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, intangibles, machinery, equipment, right to use assets and construction in progress.

Additional information on the County's capital assets can be found in Note 6 of this report.

**Long-term debt** - At the end of the fiscal year, the County had total debt outstanding, including unamortized bond premiums, of \$22,601,256. Of this amount, \$9,325,996 represents debt backed by the full faith and credit of the County. The remainder of the County's debt is secured by property or specific revenue sources. The County issued no new debt of any type in fiscal year 2023.

Legislation enacted during a prior fiscal year required the Primary Government to assume debt historically reported by the School Board. At June 30, 2023, this legislation results in \$9,325,996 in debt reported on the County's Statement of Net position that is specific to school property and an expense increase of \$1,139,276 reported on the County's Statement of Activities for the transfer of school property on which debt was retired during the fiscal year to the school board. The legislation affects the reporting of local school capital assets as well and will continue until there is no debt of the schools remaining.

Additional information on the County's long-term debt and joint tenancy can be found in Note 10 of this report.

## Economic Factors and Next Year's Budgets and Rates

Overall, General Fund revenues for fiscal year 2024 are forecast to increase by 7.9% from those of FY23. This percentage change is comparing the adopted fiscal year 2024 budget before any amendments that may occur during the fiscal year to total general fund budget as amended on Exhibit 26. The major factors in this change were:

- Cigarette taxes - Cigarette taxes are forecasted to increase 196% over the amount budgeted for fiscal year 2023 due to a \$0.10 increase per pack effective July 1, 2023. The action to increase the tax rate was taken in an effort to diversify the County's major revenue sources lessening the burden on the traditional property taxpayer. The County's proximity to the state of Maryland, a high tobacco tax state, translates into extremely high cigarette sales per capita for the County as residents from Maryland and other states north of Accomack County flock to the County to take advantage of low tax rates on tobacco products.
- Investment earnings - Investment earnings are forecast to increase 600% over FY23 due to increases in the federal funds rate.
- State aid - Policy changes contained in the Commonwealth's adopted fiscal year 2024 budget provide more state financial support for state supported local offices particularly those associated with local constitutional officers. Constitutional Officers include the County Treasurer, Commissioner of Revenue, Sheriff, Clerk of Circuit Court, and Commonwealth's Attorney all of which are elected positions. Aid from the Commonwealth is forecasted to increase by 9.71%.

Total General Fund expenditures, including capital expenditures not in the capital projects funds, are forecast to increase 7.6% using the same comparator. This increase is mostly driven by the County’s plan to increase staff compensation so that it aligns favorably with that offered by other comparable Virginia local governments.

**Property Tax Rates**

Below are the adopted property tax rates for calendar year 2022 (fiscal year 2023) and calendar year 2023 (fiscal year 2024).

**2023 Real Estate Tax Rates:**

Base Rate .....\$0.465 per \$100 of assessed valuation  
Adder for EMS Services.....\$0.130 per \$100 of assessed valuation  
Adder for Mosquito Control .....\$0.025 per \$100 of assessed valuation

**2022 Real Estate Tax Rates:**

Base Rate .....\$0.465 per \$100 of assessed valuation  
Adder for EMS Services.....\$0.130 per \$100 of assessed valuation  
Adder for Mosquito Control .....\$0.025 per \$100 of assessed valuation

**2023 Personal Property Tax Rates on most vehicles:**

Base Rate .....\$3.63 per \$100 of assessed valuation  
Adder for EMS Services.....\$0.09 per \$100 of assessed valuation

**2022 Personal Property Tax Rates on most vehicles:**

Base Rate .....\$2.90 per \$100 of assessed valuation  
Adder for EMS Services.....\$0.09 per \$100 of assessed valuation

In 2022, the taxable value of vehicles located in Accomack County skyrocketed by 22% due to computer chip shortages and low used car inventories. This prompted the Accomack County Board of Supervisors to temporarily decrease the tax rate on vehicles to shield taxpayers from the corresponding tax burden. It was largely anticipated when the rate was decreased that these inflated values would gradually come down over the next several years and when this occurred, the Board would slowly increase the tax rate back to the rate in effect in 2021. In 2023, taxable values decreased sharply erasing the value gains from 2022. Having the 2022 value increase entirely eliminated only one year later was a surprise. In order to negate the revenue loss associated with such a steep decline in vehicle values and acting on the Board’s position from the prior year that the decrease then approved in the personal property tax rate was only temporary, the calendar year 2023 tax rate was increased back to its 2021 rate. The adopted personal property tax rates for all other personal property classifications remain unchanged from the prior tax year.

**Operating Expenditures**

Fiscal year 2024 operating expenditures are budgeted to increase to provide a 7% wage increase for County and state-supported local positions that went into effect July 1, 2023. In addition, the budget includes funding to pay for and implement an employee classification and compensation study for the purpose of aligning employee compensation with the external market and additional employee pension contributions to enhance the County’s current hazardous duty retirement supplement provided to its career first responders. The 2024 operating budget also provides an additional \$576,000 to the School Division based on the County’s traditional revenue sharing formula. The County shares “new” revenue with the School Division based on this formula, which calls for approximately 52% of the annual growth from general fund property taxes, certain other local taxes, and non-categorical aid to be appropriated to the School Division.

## **Capital Expenditures**

The County's adopted capital budget (before revisions) for 2024 totals just over \$5.1 million. This entire capital budget is essentially cash funded using unassigned fund balance to pay for infrastructure improvements. The capital plan includes funding that addresses a variety of County needs including docks and ramps projects at Johnsons Wharf, Quinby Harbor, Folly Creek and Greenbackville, paving for a number of County parking lots, and funds to address County space needs for staffing. Full details can be found in the County's Annual Plan as adopted in March, 2023.

## **Other Initiatives**

The fiscal year 2024 budget continues with the plan to strengthen the portion of the County's general fund balance that is committed for a "Rainy Day" or revenue stabilization. The plan calls for this fund balance to be at least equal to 16.7% of County and School Board operating revenue by fiscal year 2028. Next year's budget is planned to set aside \$867,000 for this purpose. With this addition, the amount committed is expected to move the percentage to 14.2% of General Fund Revenue combined with School Operating Fund Revenue (less revenue from the Primary Government) based on the fiscal year 2024 adopted budget.

## **Employment and Population**

The local unemployment rate remained level from June 2022 to June 2023 as shown below. The County's 3.2% unemployment rate falls between the unemployment rate for the Commonwealth and the rate for the entire country as of June 30, 2023.

Unemployment Rates			
	June 2021	June 2022	June 2023
Accomack County	4.5%	3.2%	3.0%
Commonwealth of Virginia	4.5%	2.9%	3.0%
USA	6.1%	3.8%	3.4%

According to the Virginia Employment Commission, the number of persons employed in the County increased from 15,111 in June, 2021 to 15,665 in June, 2022, to 16,071 in June, 2023. The increase from June 2022 to June 2023 is 406 or approximately 2.6%. The County's population has remained generally flat over the last decade. No significant change is anticipated in the next fiscal year nor does the fiscal year 2024 budget reflect any such change. Final Census results from the 2020 count shows 33,413 for the County an increase of 249 from the 2010 count.

## **Requests for Information**

This financial report is designed to provide our residents, taxpayers, customers, investors, and creditors with a general overview of the County of Accomack, Virginia's finances and to demonstrate accountability for the money the County receives and pays out. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the County Administrator, Accomack County Finance Department at [finance@co.accomack.va.us](mailto:finance@co.accomack.va.us) or P.O. Box 388, Accomac, Virginia 23301.





# **Basic Financial Statements**

---

## Statement of Net Position

June 30, 2023

	Primary Government			Component Units	
	Governmental Activities	Business-type Activities	Total	School Board	Other
<b>Assets</b>					
Cash and investments	\$ 72,008,839	\$ 3,084,138	\$ 75,092,977	\$ 2,197,954	\$ 3,060,201
Taxes receivable, net	18,135,758	-	18,135,758	-	-
Accounts receivable, net	649,460	217,377	866,837	102,285	470,434
Leases receivable	2,272,655	-	2,272,655	-	23,568
Loans receivable	-	-	-	-	50,088
Due from other governmental entities	2,803,137	-	2,803,137	7,033,735	44,294
Inventory	-	84,271	84,271	-	-
Prepaid items	-	-	-	-	53,847
Internal balances	339,820	(339,820)	-	-	-
Restricted assets:					
Cash and cash equivalents	-	480,044	480,044	-	449,912
Net pension asset	2,874,005	107,058	2,981,063	1,633,162	231,537
Capital assets (net of accumulated depreciation):					
Land	2,657,621	1,699,480	4,357,101	974,862	1,238,876
Buildings	17,514,835	619,653	18,134,488	38,801,150	2,627,997
Improvements other than buildings	10,733,472	13,103,288	23,836,760	2,506,770	79,995
Machinery and equipment	2,134,389	1,812,826	3,947,215	12,074,319	517,992
Right to use lease assets	1,003,761	7,272	1,011,033	257,892	-
Intangibles	45,445	-	45,445	-	-
Construction in progress	6,150,526	172,122	6,322,648	77,884	-
Total assets	139,323,723	21,047,709	160,371,432	65,660,013	8,848,741
<b>Deferred Outflows of Resources</b>					
Deferred amount on refunding	154,887	-	154,887	-	-
Pension related items	2,348,131	87,469	2,435,600	8,965,207	196,101
OPEB related items	325,244	12,111	337,355	1,625,257	-
Total deferred outflows of resources	2,828,262	99,580	2,927,842	10,590,464	196,101
<b>Liabilities</b>					
Accounts payable	2,913,640	668,315	3,581,955	2,009,189	86,228
Wages and benefits payable	499,643	-	499,643	5,938,500	16,404
Other current liabilities	232,940	-	232,940	-	-
Retainage payable	3,845	91,134	94,979	-	-
Line of Credit	-	-	-	-	22,700
Accrued interest payable	242,527	42,153	284,680	-	-
Unearned revenue	66,914	5,805	72,719	742,072	365,232
Customer deposits	282,090	32,442	314,532	-	-
Long-term liabilities:					
Due within one year	4,641,648	664,488	5,306,136	1,423,944	-
Due in more than one year	17,959,608	11,372,491	29,332,099	39,231,726	604,949
Total liabilities	26,842,855	12,876,828	39,719,683	49,345,431	1,095,513
<b>Deferred Inflows of Resources</b>					
Deferred property tax revenue	19,892,575	-	19,892,575	-	-
Pension related items	3,516,531	130,993	3,647,524	8,785,910	287,047
OPEB related items	933,161	34,748	967,909	2,123,980	-
Leases	2,224,704	-	2,224,704	-	23,259
Total deferred inflows of resources	26,566,971	165,741	26,732,712	10,909,890	310,306
<b>Net Position</b>					
Net investment in capital assets	21,497,332	13,966,838	35,464,170	54,217,688	4,071,360
Restricted:					
Pension	2,874,005	107,058	2,981,063	1,633,162	-
Future debt service	980,173	-	980,173	-	-
Grant purposes	338,477	-	338,477	-	500,000
Public safety	4,851,291	-	4,851,291	-	-
Parks Recreation and Culture	-	-	-	-	645,648
Community development	6,214	-	6,214	-	-
Unrestricted	58,194,667	(5,969,176)	52,225,491	(39,855,694)	2,422,015
Total net position	\$ 88,742,159	\$ 8,104,720	\$ 96,846,879	\$ 15,995,156	\$ 7,639,023

County of Accomack, Virginia

Exhibit 2

Statement of Activities

Year Ended June 30, 2023

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Units	
					Governmental Activities	Business-type Activities	Total	School Board	Other
<b>Primary Government</b>									
Governmental activities:									
General government administration	\$ 5,126,940	\$ 886,561	\$ 354,119	\$ -	\$ (3,886,260)	\$ -	\$ (3,886,260)	\$ -	\$ -
Judicial administration	1,947,352	124,119	1,364,274	-	(458,959)	-	(458,959)	-	-
Public safety	16,868,413	714,551	7,091,627	29,600	(9,032,635)	-	(9,032,635)	-	-
Public works	5,583,556	321,634	32,190	-	(5,229,732)	-	(5,229,732)	-	-
Health and welfare	6,709,843	20,754	4,548,249	-	(2,140,840)	-	(2,140,840)	-	-
Education	13,297,290	79,747	-	-	(13,217,543)	-	(13,217,543)	-	-
Parks, recreation and cultural	1,357,207	11,000	182,288	19,076	(1,144,843)	-	(1,144,843)	-	-
Community development	3,984,608	120,383	1,388,071	-	(2,476,154)	-	(2,476,154)	-	-
Interest on long-term debt	715,011	-	-	-	(715,011)	-	(715,011)	-	-
Total governmental activities	55,590,220	2,278,749	14,960,818	48,676	(38,301,977)	-	(38,301,977)	-	-
Business-type activities:									
Landfill	5,479,549	3,840,338	-	-	-	(1,639,211)	(1,639,211)	-	-
Airport	784,975	385,596	-	58,263	-	(341,116)	(341,116)	-	-
Water and sewer	478,426	354,987	-	-	-	(123,439)	(123,439)	-	-
Parks and recreation	17,373	16,990	-	-	-	(383)	(383)	-	-
Total business-type activities	6,760,323	4,597,911	-	58,263	-	(2,104,149)	(2,104,149)	-	-
Total primary government	<b>\$ 62,350,543</b>	<b>\$ 6,876,660</b>	<b>\$ 14,960,818</b>	<b>\$ 106,939</b>	<b>(38,301,977)</b>	<b>(2,104,149)</b>	<b>(40,406,126)</b>	<b>-</b>	<b>-</b>
<b>Component Units</b>									
School Board	67,417,162	707,965	60,741,727	-	-	-	-	(5,967,470)	-
Economic Development Authority	42,920	26,386	-	2,548,400	-	-	-	-	2,531,866
Public Library	1,337,242	107,366	1,077,142	-	-	-	-	-	(152,734)
Planning District Commission	1,899,674	1,845,396	59,468	-	-	-	-	-	5,190
Quinby Harbor Committee	13,669	23,976	-	-	-	-	-	-	10,307
Greenbackville Harbor Committee	11,105	34,306	-	-	-	-	-	-	23,201
Mosquito Control Commission	68,962	85,266	-	-	-	-	-	-	16,304
Total component units	<b>\$ 70,790,734</b>	<b>\$ 2,830,661</b>	<b>\$ 61,878,337</b>	<b>\$ 2,548,400</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(5,967,470)</b>	<b>2,434,134</b>
<b>General Revenues:</b>									
Taxes:									
General property taxes					39,674,513	-	39,674,513	-	-
Local sales and use taxes					5,413,586	-	5,413,586	-	-
Communication taxes					713,368	-	713,368	-	-
Consumer utility taxes					1,126,406	-	1,126,406	-	-
Occupancy taxes					1,135,765	-	1,135,765	-	-
Cigarette taxes					602,380	-	602,380	-	-
Meals taxes					1,062,636	-	1,062,636	-	-
Other local taxes					1,546,947	-	1,546,947	-	-
Contributions from Accomack County					-	-	-	13,128,806	876,362
Grants and contributions not restricted to specific programs					3,806,323	-	3,806,323	-	-
Investment earnings and rent					2,220,995	19,580	2,240,575	65	30,451
Other revenue					-	-	-	1,198,072	-
Total general revenue and transfers					57,302,919	19,580	57,322,499	14,326,943	906,813
Change in net position					19,000,942	(2,084,569)	16,916,373	8,359,473	3,340,947
<b>Net Position</b>									
Beginning					69,741,217	10,189,289	79,930,506	7,635,683	4,298,076
Ending					<b>\$ 88,742,159</b>	<b>\$ 8,104,720</b>	<b>\$ 96,846,879</b>	<b>\$ 15,995,156</b>	<b>\$ 7,639,023</b>

The Notes to Financial Statements are an integral part of this statement.



# **Fund Financial Statements**

---

County of Accomack, Virginia

Exhibit 3

Balance Sheet - Governmental Funds

June 30, 2023

	Major Funds						Total Governmental Funds
	General Fund	Virginia Public Assistance Fund	Consolidated Emergency Medical Services Fund	County Capital Projects Fund	County Debt Service Fund	Nonmajor Governmental Funds	
<b>Assets</b>							
Cash and investments	\$ 63,136,750	\$ -	\$ 5,290,733	\$ 648,329	\$ 1,188,083	\$ 1,744,944	\$ 72,008,839
Taxes receivable, net	14,505,696	-	1,876,768	-	1,058,552	694,742	18,135,758
Accounts receivable	630,551	-	-	-	-	18,909	649,460
Lease receivable	2,272,655	-	-	-	-	-	2,272,655
Due from other governmental entities	1,852,702	277,995	-	278,144	-	394,296	2,803,137
Interfund receivables	948,556	-	-	-	-	-	948,556
Total assets	<u>\$ 83,346,910</u>	<u>\$ 277,995</u>	<u>\$ 7,167,501</u>	<u>\$ 926,473</u>	<u>\$ 2,246,635</u>	<u>\$ 2,852,891</u>	<u>\$ 96,818,405</u>
<b>Liabilities</b>							
Accounts payable	\$ 1,457,083	\$ 49,419.00	\$ 32,664	\$ 302,175	\$ -	\$ 1,072,299	\$ 2,913,640
Wages and benefits payable	481,512	9,343	3,081	-	-	5,707	499,643
Other liabilities	97,210	-	-	-	-	135,730	232,940
Retainage payable	-	-	-	3,845	-	-	3,845
Customer deposits	266,236	-	-	-	-	15,854	282,090
Interfund payables	184,441	219,233	-	102,302	-	102,760	608,736
Unearned revenue	1,766	-	-	-	-	65,148	66,914
Total liabilities	<u>2,488,248</u>	<u>277,995</u>	<u>35,745</u>	<u>408,322</u>	<u>-</u>	<u>1,397,498</u>	<u>4,607,808</u>
<b>Deferred Inflows of Resources</b>							
Deferred property tax revenue	15,752,495	-	2,141,721	-	1,188,300	810,059	19,892,575
Unavailable revenue-property taxes	1,065,251	-	138,744	-	78,162	50,974	1,333,131
Deferred inflow leases	2,224,704	-	-	-	-	-	2,224,704
Total deferred inflows of resources	<u>19,042,450</u>	<u>-</u>	<u>2,280,465</u>	<u>-</u>	<u>1,266,462</u>	<u>861,033</u>	<u>23,450,410</u>
<b>Fund Balances</b>							
Restricted:							
Debt service	-	-	-	-	980,173	-	980,173
Fire and rescue	-	-	4,851,291	-	-	41,338	4,892,629
Law library	-	-	-	-	-	70,397	70,397
Drug seizures	-	-	-	-	-	25,764	25,764
Rehabilitation projects	-	-	-	-	-	200,978	200,978
Wetlands mitigation	6,214	-	-	-	-	-	6,214
Committed to Rainy Day Revenue Stabilization	13,217,051	-	-	-	-	-	13,217,051
Assigned:							
Storm drainage	518,177	-	-	-	-	-	518,177
Fire and rescue	-	-	-	-	-	277,125	277,125
Public boating facility improvement or repair	1,018,779	-	-	-	-	-	1,018,779
Subsequent year's expenditures	6,897,892	-	-	-	-	-	6,897,892
Information technology projects	226,579	-	-	-	-	-	226,579
County projects	-	-	-	518,151	-	-	518,151
Hazardous materials response	82,643	-	-	-	-	-	82,643
School Board	15,502,641	-	-	-	-	-	15,502,641
Other purposes	8,892,008	-	-	-	-	-	8,892,008
Unassigned	15,454,228	-	-	-	-	(21,242)	15,432,986
Total fund balances	<u>61,816,212</u>	<u>-</u>	<u>4,851,291</u>	<u>518,151</u>	<u>980,173</u>	<u>594,360</u>	<u>68,760,187</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 83,346,910</u>	<u>\$ 277,995</u>	<u>\$ 7,167,501</u>	<u>\$ 926,473</u>	<u>\$ 2,246,635</u>	<u>\$ 2,852,891</u>	<u>\$ 96,818,405</u>

**Reconciliation of the Balance Sheet - Governmental Funds  
to the Statement of Net Position**

June 30, 2023

Total fund balances - governmental funds (Exhibit 3)		\$ 68,760,187
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. Those assets consist of:		
Land	2,657,621	
Buildings, net of depreciation	10,980,267	
Improvements other than buildings, net of depreciation	10,733,472	
Machinery and equipment, net of depreciation	2,134,389	
Right to use assets, net of amortization	1,003,761	
Intangibles, net of amortization	45,445	
Construction in progress	6,150,526	
School Board capital assets, net of depreciation	<u>6,534,568</u>	
Total capital assets		40,240,049
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds:		
Unavailable revenue - property taxes	1,333,131	
Pension asset	<u>2,874,005</u>	
Total other long-term assets		4,207,136
Deferred inflows of resources are not due in the current period and, therefore, are not reported in the funds.		
Deferred inflows related to pensions	(3,516,531)	
Deferred inflows related to OPEB	<u>(933,161)</u>	
Total deferred inflows of resources		(4,449,692)
Pension and OPEB contributions subsequent to the measurement date and other deferred outflows will be a reduction to the net pension and OPEB liabilities in the next fiscal year and, therefore, are not reported in the funds:		
Deferred outflows related to pensions	2,348,131	
Deferred outflows related to OPEB	<u>325,244</u>	
Total deferred outflows of resources		2,673,375
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds. Long-term liabilities at fiscal year-end consist of:		
Virginia Public School Authority bonds	(9,325,996)	
Lease revenue bonds	(8,003,469)	
Accrued interest on debt	(242,527)	
Bond premiums and discounts, net of amortization	(398,720)	
Lease liabilities	(1,009,230)	
Bond deferred charge on refunding	154,887	
Compensated absences	(2,223,462)	
Net OPEB liability	<u>(1,640,379)</u>	
Net adjustment		(22,688,896)
Total net position - governmental activities (Exhibit 1)		<u><u>\$ 88,742,159</u></u>

County of Accomack, Virginia

Exhibit 5

Statement of Revenues, Expenditures and Changes in Fund Balance -  
Governmental Funds  
Year Ended June 30, 2023

	Major Funds						
	General Fund	Virginia Public Assistance Fund	Consolidated Emergency Medical Services Fund	County Capital Projects Fund	County Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues</b>							
General property taxes	\$ 30,533,363	\$ -	\$ 4,944,754	\$ -	\$ 2,779,247	\$ 1,989,825	\$ 40,247,189
Other local taxes	11,474,699	-	-	-	-	126,389	11,601,088
Permits, fees, and licenses	527,432	-	-	-	-	34,136	561,568
Fines and forfeitures	94,356	-	-	-	-	-	94,356
Revenue from the use of money and property	2,220,912	-	-	52	-	31	2,220,995
Charges for services	696,529	-	-	-	-	5,526	702,055
Miscellaneous	552,170	-	-	-	79,747	81,329	713,246
Recovered costs	563,185	-	5,216	22,147	-	-	590,548
Intergovernmental	12,284,335	3,621,451	74,435	659,232	94,286	1,699,054	18,432,793
Total revenues	58,946,981	3,621,451	5,024,405	681,431	2,953,280	3,936,290	75,163,838
<b>Expenditures</b>							
General government administration	5,313,954	-	-	284,857	-	-	5,598,811
Judicial administration	1,866,550	-	-	-	-	159,529	2,026,079
Public safety	13,464,579	-	2,156,195	59,634	-	2,239,908	17,920,316
Public works	5,600,004	-	-	108,670	-	-	5,708,674
Health and human services	1,142,622	4,428,220	-	-	-	1,091,224	6,662,066
Education	12,030,558	-	-	-	-	-	12,030,558
Parks, recreation, and cultural	1,117,170	-	-	1,261,412	-	-	2,378,582
Community development	1,823,114	-	-	635,379	-	863,893	3,322,386
Debt service:							
Principal retirement	304,333	6,508	-	-	2,173,679	438	2,484,958
Interest and other charges	71,205	-	-	-	696,032	-	767,237
Total expenditures	42,734,089	4,434,728	2,156,195	2,349,952	2,869,711	4,354,992	58,899,667
Revenues over (under) expenditures	16,212,892	(813,277)	2,868,210	(1,668,521)	83,569	(418,702)	16,264,171
<b>Other financing sources (uses)</b>							
Proceeds from leases	221,792	4,232	-	-	-	-	226,024
Transfers in	3,389,543	809,045	-	1,099,233	-	284,638	5,582,459
Transfers out	(2,191,916)	-	(3,390,543)	-	-	-	(5,582,459)
Total other financing sources (uses)	1,419,419	813,277	(3,390,543)	1,099,233	-	284,638	226,024
Net changes in fund balance	17,632,311	-	(522,333)	(569,288)	83,569	(134,064)	16,490,195
<b>Fund Balances</b>							
Beginning of year	44,183,901	-	5,373,624	1,087,439	896,604	728,424	52,269,992
End of year	\$ 61,816,212	\$ -	\$ 4,851,291	\$ 518,151	\$ 980,173	\$ 594,360	\$ 68,760,187

The Notes to Financial Statements are an integral part of this statement.



**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance -  
Governmental Funds to the Statement of Activities  
Year Ended June 30, 2023**

Net changes in fund balances-governmental funds (Exhibit 5)		\$ 16,490,195
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Expenditures for capital outlays	3,143,267	
Depreciation expense	<u>(2,708,109)</u>	
Net adjustment		435,158
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, donations, retirements) is to increase (decrease) net assets.		(103,949)
School Board capital assets financed by are jointly owned by the County and the School Board.		
The County share of School Board assets is in proportion to the debt owed on such by the County.		
The transfers to the School Board are affected by the relationship of the debt to assets on a year to year basis. The net transfer resulting from this relationship decreased the transfers to the School Board. Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds		(1,139,276)
Property taxes	(572,676)	
Change in deferred outflows related OPEB	(39,124)	
Change in deferred outflows related to pensions	<u>(614,585)</u>	
Net adjustment		(1,226,385)
The issue of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.		2,262,442
This amount is the net effect of these differences in the treatment of long-term debt and related		
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Change in accrued interest payable	48,718	
Change in compensated absences	(127,365)	
Change in net OPEB obligation	364,813	
Change in net pension asset	(2,664,062)	
Change in deferred inflows related to OPEB	(71,408)	
Change in deferred inflows related to pensions	<u>4,732,061</u>	
Net adjustment		2,282,757
Change in net position of governmental activities (Exhibit 2)		<u><u>\$ 19,000,942</u></u>

## Statement of Net Position - Proprietary Funds

June 30, 2023

	Business-type Activities-Enterprise Funds			
	Major Funds		Nonmajor Funds	Total
	Landfill Fund	Airport Fund		
<b>Assets</b>				
Current assets:				
Cash and investments	\$ 2,755,827	\$ 316,148	\$ 12,163	\$ 3,084,138
Accounts receivable (net of allowance for uncollectibles)	150,704	13,964	52,709	217,377
Inventory	-	84,271	-	84,271
Total current assets	2,906,531	414,383	64,872	3,385,786
<b>Noncurrent assets</b>				
Capital assets (net of accumulated depreciation):				
Land	402,959	1,296,521	-	1,699,480
Buildings	619,653	-	-	619,653
Improvements other than buildings	8,362,142	3,985,898	755,248	13,103,288
Machinery and equipment	1,558,662	64,112	190,052	1,812,826
Construction in progress	-	172,122	-	172,122
Lease asset	-	1,843	5,429	7,272
Total capital assets	10,943,416	5,520,496	950,729	17,414,641
Restricted cash	480,044	-	-	480,044
Net pension asset	107,058	-	-	107,058
Total noncurrent assets	11,530,518	5,520,496	950,729	18,001,743
Total assets	14,437,049	5,934,879	1,015,601	21,387,529
<b>Deferred Outflows of Resources</b>				
Pension related items	87,469	-	-	87,469
OPEB related items	12,111	-	-	12,111
Total deferred outflows of resources	99,580	-	-	99,580
<b>Liabilities</b>				
Current liabilities:				
Accounts payable	553,043	80,586	34,686	668,315
Retainage payable	91,134	-	-	91,134
Unearned revenue	-	5,805	-	5,805
Customer deposits	31,685	-	757	32,442
Interfund payables	-	-	339,820	339,820
Compensated absences	74,109	1,617	-	75,726
Accrued interest payable	42,153	-	-	42,153
Lease revenue bonds payable	480,000	-	-	480,000
Lease revenue bond premium	106,092	-	-	106,092
Lease liability	-	864	1,806	2,670
Total current liabilities	1,378,216	88,872	377,069	1,844,157
Noncurrent liabilities:				
Compensated absences	9,159	200	-	9,359
Lease revenue bonds payable	2,810,000	-	-	2,810,000
Lease revenue bond premium	433,208	-	-	433,208
Landfill closure/post closure care	8,054,099	-	-	8,054,099
Lease liability	-	1,108	3,635	4,743
Net OPEB liability	61,082	-	-	61,082
Total noncurrent liabilities	11,367,548	1,308	3,635	11,372,491
Total liabilities	12,745,764	90,180	380,704	13,216,648
<b>Deferred Inflow of Resources</b>				
Pension related items	130,993	-	-	130,993
OPEB related items	34,748	-	-	34,748
Total deferred inflows of resources	165,741	-	-	165,741
<b>Net Position</b>				
Net investment in capital assets	7,503,026	5,518,524	945,288	13,966,838
Restricted:				
Pension and OPEB assets	107,058	-	-	107,058
Unrestricted	(5,984,960)	326,175	(310,391)	(5,969,176)
Total net position	\$ 1,625,124	\$ 5,844,699	\$ 634,897	\$ 8,104,720

## Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds

Year Ended June 30, 2023

	Business-type Activities-Enterprise Funds			
	Major Funds			Total
	Landfill Fund	Airport Fund	Nonmajor Funds	
<b>Operating revenues</b>				
Use of property	\$ -	\$ 7,490	\$ -	\$ 7,490
Charges for services	3,731,599	377,825	371,977	4,481,401
Other operating revenue	108,739	281	-	109,020
Total operating revenues	3,840,338	385,596	371,977	4,597,911
<b>Operating expenses</b>				
Personnel services and fringe benefits	740,554	93,032	-	833,586
Other operating expenses	3,507,331	395,696	437,102	4,340,129
Depreciation	1,149,724	295,868	58,697	1,504,289
Total operating expenses	5,397,609	784,596	495,799	6,678,004
Operating loss	(1,557,271)	(399,000)	(123,822)	(2,080,093)
<b>Nonoperating revenues (expenses)</b>				
Interest expense and related debt expense	(68,414)	-	-	(68,414)
Interest income from bond proceeds	19,580	-	-	19,580
Loss on disposal of capital assets	(13,526)	(379)	-	(13,905)
Total nonoperating revenues (expenses)	(62,360)	(379)	-	(62,739)
<b>Capital contributions</b>				
State grants - capital contribution	-	20,627	-	20,627
Federal grants - capital contribution	-	37,636	-	37,636
Total capital contributions	-	58,263	-	58,263
Changes in net position	(1,619,631)	(341,116)	(123,822)	(2,084,569)
<b>Net Position</b>				
Beginning of year	3,244,755	6,185,815	758,719	10,189,289
End of year	<u>\$ 1,625,124</u>	<u>\$ 5,844,699</u>	<u>\$ 634,897</u>	<u>\$ 8,104,720</u>

## Statement of Cash Flows - Proprietary Funds

Year Ended June 30, 2023

	Business-type Activities-Enterprise Funds			
	Major Funds			Total
	Landfill Fund	Airport Fund	Nonmajor Funds	
<b>Cash flows from operating activities</b>				
Receipts from customers	\$ 3,965,846	\$ 394,482	\$ 406,351	\$ 4,766,679
Payments to suppliers	(3,040,292)	(355,295)	(439,910)	(3,835,497)
Payments to employees and benefits paid on behalf of employees	(811,982)	(96,056)	-	(908,038)
Net cash provided by (used in) operating activities	113,572	(56,869)	(33,559)	23,144
<b>Cash flows from investing activities</b>				
Interest earned	19,580	-	-	19,580
Net cash provided by investing activities	19,580	-	-	19,580
<b>Cash flows from noncapital financing activities:</b>				
Transfer from (to) other funds	(12,876)	3,031	42,262	32,417
Net cash provided by (used in) noncapital financing activities	(12,876)	3,031	42,262	32,417
<b>Cash flows from capital and related financing activities</b>				
Purchase of capital assets	(735,365)	(58,390)	-	(793,755)
Capital grant proceeds from the Commonwealth and Federal Government	-	64,479	-	64,479
Principal payments on debt	(571,985)	(746)	(1,797)	(574,528)
Interest payments on debt	(68,414)	-	-	(68,414)
Net cash provided by (used in) capital and related financing activities	(1,375,764)	5,343	(1,797)	(1,372,218)
Net increase (decrease) in cash and cash equivalents	(1,255,488)	(48,495)	6,906	(1,297,077)
<b>Cash and Cash Equivalents</b>				
Beginning of year	4,491,359	364,643	5,257	4,861,259
End of year	<b>\$ 3,235,871</b>	<b>\$ 316,148</b>	<b>\$ 12,163</b>	<b>\$ 3,564,182</b>
<b>Cash and cash equivalents on the Statement of Net Position</b>				
Cash and investments	\$ 2,755,827	\$ 316,148	\$ 12,163	\$ 3,084,138
Restricted cash	480,044	-	-	480,044
Total cash and cash equivalents	<b>\$ 3,235,871</b>	<b>\$ 316,148</b>	<b>\$ 12,163</b>	<b>\$ 3,564,182</b>
<b>Reconciliation of operating loss to net cash provided by (used in) operating activities</b>				
Operating loss	\$ (1,557,271)	\$ (399,000)	\$ (123,822)	\$ (2,080,093)
Adjustments to reconcile operating loss to net cash provided by (used in) operating activities:				
Depreciation	1,149,724	295,868	58,697	1,504,289
Changes in assets and liabilities:				
Accounts receivable	125,128	11,249	33,860	170,237
Inventory	-	(16,933)	-	(16,933)
Pension expense, net of employer contributions	(53,815)	(4,505)	-	(58,320)
OPEB expense, net of employer contributions	(21,914)	-	-	(21,914)
Wages and benefits payable	339	1,769	-	2,108
Accounts payable	203,756	55,565	(2,291)	257,030
Prepaid rent	-	(2,363)	-	(2,363)
Customer deposits	380	-	(3)	377
Landfill closure/post closure liabilities	262,944	-	-	262,944
Compensated absences payable	4,301	1,481	-	5,782
Total adjustments	1,670,843	342,131	90,263	2,103,237
Net cash provided by (used in) operating activities	<b>\$ 113,572</b>	<b>\$ (56,869)</b>	<b>\$ (33,559)</b>	<b>\$ 23,144</b>
<b>Noncash investing, capital and financing activities</b>				
Capital asset related items in accounts payable at year-end	<b>\$ 108,685</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 108,685</b>
Capital assets transferred from Governmental Funds				
Cost	\$ 9,787	\$ -	\$ -	\$ 9,787
Accumulated depreciation	(9,787)	-	-	(9,787)
Net book value of transfer	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

## Statement of Fiduciary Net Position - Fiduciary Funds

June 30, 2023

	Other Postemployment Benefits Trust Fund	Custodial Funds
<b>Assets</b>		
Cash and investments held by Treasurer	\$ -	\$ 59,076
Accounts receivable	7,923	-
Cash and investments in custody of others	676,928	65,519
Total assets	684,851	124,595
<b>Liabilities</b>		
Reconciled overdraft	22,475	-
Amounts held for social service clients	-	59,076
Amounts held for others	-	65,519
Total liabilities	22,475	124,595
<b>Net Position</b>		
Net position restricted for OPEB	662,376	-
Total net position	<b>\$ 662,376</b>	<b>\$ -</b>

## Statement of Changes in Fiduciary Net Position - Fiduciary Funds

Year Ended June 30, 2023

	Other Postemployment Benefits Trust Fund	Custodial Funds
<b>Additions</b>		
Contributions:		
Employer	\$ 133,057	\$ -
Retiree	72,016	-
Custodial Funds	-	374,200
Total contributions	205,073	374,200
Investment earnings:		
Net appreciation in fair value of investments	55,908	-
Total additions	260,981	374,200
<b>Deductions</b>		
Benefits	139,764	-
Custodial Funds	-	374,200
Total deductions	139,764	374,200
Change in net position	121,217	-
<b>Net Position</b>		
Beginning of year	541,159	-
End of year	<u>\$ 662,376</u>	<u>\$ -</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies

---

#### *A. Financial Reporting Entity*

The County was formed as an independent county in 1634. The County is governed by a Board of Supervisors consisting of nine members each of which are elected to a four-year term.

The County's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applicable to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County's financial reporting entity is defined, and its financial statements are presented in accordance with GAAP, which defines the distinction between the County as the Primary Government and its related entities. Accordingly, these financial statements present the County and its component units, entities for which the County is considered to be financially accountable, hereafter referred to as the Reporting Entity.

#### Discretely Presented Component Units

The component unit columns in the financial statements include the financial data of the County's component units. They are presented in separate columns to emphasize that they are legally separate from the County. All component units have a fiscal year end of June 30, 2023.

**Accomack County School Board** - The Accomack County School Board was created by state law and is vested with the responsibility of administering the public school system. The School Board is composed of nine members all of whom are elected. The County levies taxes for its operation, issues bonds or enters into capital leases for its capital requirements and approves its annual budget. The School Board is reported as a governmental fund type. The School Board does not issue separate financial statements.

**Economic Development Authority of Accomack County** - The Economic Development Authority of Accomack County (EDA), formerly known as the Industrial Development Authority of Accomack County (IDA), was established to promote industry and develop trade by inducing manufacturing, industrial, government, and commercial enterprises to locate in Accomack County. The IDA changed its mission in fiscal year 2008 to enhance the economy and development of the County hence the name change. The Authority consists of seven directors, all of which are appointed by the County Board of Supervisors. The County approves the annual operating budget of the Authority. The Authority is reported as an enterprise fund type. The Authority does not issue separate financial statements.

**Eastern Shore Public Library** - The Eastern Shore Public Library was created for the purpose of providing public library services to residents of the Eastern Shore of Virginia. The Library Board consists of five members, a majority of which is appointed by the Accomack County Board of Supervisors. The Library is fiscally dependent upon the County for its annual contribution. Separately issued financial statements can be obtained from the Eastern Shore Public Library, Post Office Box 360, Accomac, Virginia 23301. The Library is reported as a governmental fund type.



# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### A. *Financial Reporting Entity (Continued)*

##### Discretely Presented Component Units (Continued)

**Accomack-Northampton Planning District Commission** - The Accomack-Northampton Planning District Commission is a multi-jurisdictional entity created for the purpose of promoting the orderly and efficient development of the physical, social, and economic elements in its district. The Commission consists of thirteen members of which seven are appointed by and serve at the pleasure of the County Board of Supervisors. The Commission receives significant financial assistance from the County and is fiscally dependent on this assistance. Separately issued financial statements can be obtained from the Accomack-Northampton Planning District Commission, Post Office Box 417, Accomack, Virginia 23301. The Commission is reported as a governmental fund type.

**Quinby Boat Harbor Committee** - The Quinby Boat Harbor Committee was established to diligently conduct and enforce the rules and regulations regarding the use and occupancy of the Quinby Boat Harbor. The Committee consists of nine members, all of which are appointed and serve at the pleasure of the County Board of Supervisors. Appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization demonstrates financial accountability. Separately issued financial statements can be obtained from the Quinby Boat Harbor Committee, Post Office Box 343, Quinby, Virginia 23423. The Committee is reported as a governmental fund type.

**Greenbackville Harbor Committee** - The Greenbackville Harbor Committee was established to diligently conduct and enforce the rules and regulations regarding the use and occupancy of the Greenbackville Boat Harbor. The Committee consists of five members, all of which are appointed by and serve at the pleasure of the County Board of Supervisors. Appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization demonstrates financial accountability. Separately issued financial statements can be obtained from the Greenbackville Harbor Committee, Post Office Box 74, Greenbackville, Virginia 23356. The Committee is reported as a governmental fund type.

**Captain's Cove Greenbackville Mosquito Control Commission** - The Captain's Cove Greenbackville Mosquito Control Commission is responsible for insect control in the Captain's Cove Greenbackville area of Accomack County. The Commission consists of three members of which two are appointed by the Primary Government. The County levies taxes on behalf of the Commission to finance the Commission's operations. Beginning in April 2021, the County became the fiscal agent (as for the EDA noted above). The Commission does not issue separate financial statements. The Commission is reported as a governmental fund type.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### A. *Financial Reporting Entity (Continued)*

##### Jointly Governed Organizations

The following entities are excluded from the accompanying financial statements:

**Eastern Shore of Virginia 911 Commission** - The County has joined together with Northampton County to create the Eastern Shore of Virginia 911 Commission. The purpose of the Commission is to manage the 911 system in order to save the lives and property of the citizens of Accomack and Northampton Counties. The Commission is governed by a twelve member board, six of which are appointed by Accomack County. Prior to January 1, 2007, the Commission was funded primarily by a local consumer utility tax levied and collected by both Accomack and Northampton County. State legislation effective January 1 repealed the authority to levy this tax replacing it with a state-controlled communication sales and use tax, which is remitted to both counties on a monthly basis and subsequently distributed to the Commission. In fiscal year 2023, the County contributed \$945,595 to the Commission. The Commission's complete financial activity is included in the financial report of Northampton County, Virginia, its fiscal agent.

##### Related Organizations

The following entity is excluded from the accompanying financial statements:

**Eastern Shore Community Services Board** - The County, in conjunction with Northampton County, participates in the Eastern Shore Community Services Board. The County's Board of Supervisors appoints a voting majority of the Board members of the Eastern Shore Community Services Board, but the County's accountability for this organization does not extend beyond making the appointments. During fiscal year 2023, the County contributed \$204,037 to the Board for operations. Complete financial statements for the Board may be obtained by contacting the Eastern Shore Community Services Board, P.O. Box 453, Nassawadox, Virginia 23413.

#### B. *Government-Wide Financial Statements*

The basic financial statements include both government-wide (based on the County as a whole) and fund financial statements with all non-fiduciary activities categorized as governmental or proprietary. Fiduciary activities, whose resources are not available to finance the County's programs, are not included in the government-wide statements. In accordance with GAAP, the County's financial statements are comprised of the following components.

The reporting model includes financial statements prepared using full accrual accounting for all the County's activities. This approach includes not just current assets and liabilities, but also capital assets, deferred inflows and outflows, and long-term liabilities. Accrual accounting also reports all of the revenues and cost of providing services each year, not just those received or paid in the current year or soon thereafter.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *B. Government-Wide Financial Statements (Continued)*

##### Statement of Net Position

The Statement of Net Position is designed to display the financial position of the Primary Government and its discretely presented component units. The County reports all capital assets, net of accumulated depreciation, in the government-wide Statement of Net Position and report depreciation expense - the cost of “using up” capital assets - in the Statement of Activities. The net position of a government may be broken down into three categories: 1) net investment in capital assets, 2) restricted, and 3) unrestricted.

##### Statement of Activities

The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each government function. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

##### Fund Financial Statements

The Fund financial statements organize and report the financial transactions and balances of the County on the basis of fund categories. Separate statements for each of the County’s three fund categories - Governmental (e.g., General), Proprietary (e.g., Enterprise) and Fiduciary are presented. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. For the governmental funds, the financial statements consist of a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances, which are presented on current financial resources and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. For the Enterprise funds, the financial statements consist of a Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position, and Statement of Cash Flows. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, fund equity, revenues and expenditures or expenses, as appropriate. Fiduciary fund statements are used to report assets that are held in a trustee or custodial capacity and consist of a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position.

##### Reconciliation of Government-wide and Fund Financial Statements

A summary reconciliation of the difference between the total governmental fund balances and total net position for governmental activities, as shown in the government-wide Statement of Net Position, is presented in an accompanying reconciliation to the governmental funds’ Balance Sheet. The asset, liability and deferred inflows and outflows of resources elements, which comprise the reconciliation differences, stem from governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting while the government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *C. Measurement Focus and Basis of Presentation*

**Government-wide Financial Statements:** The Statement of Net Position and the Statement of Activities display information about the County as a whole, except for fiduciary funds, and are prepared using the economic resources measurement focus, which differs from the manner in which governmental fund financial statements are prepared.

The government-wide Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, are clearly identifiable to a particular function. Program revenues include charges for services, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County. The County does not allocate indirect expenses.

As discussed earlier, the government has seven discretely presented component units. Only the Accomack County School Board is considered to be a major component unit and thus shown in a separate column in the government-wide financial statements. The remaining six are consolidated into one column in the government-wide financial statements labeled "other". Individual component unit financial data for these nonmajor component units is reported in the *Other Supplementary Information* section.

As a general rule, the effect of interfund activity has been removed from the government-wide financial statements except payments in lieu of taxes and other charges between the Landfill Fund and the General Fund. Elimination of these charges would distort the direct costs and program revenues reported for the various functions.

#### *D. Fund Financial Statements*

Financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances and changes therein. Fund financial statements are designed to present financial information of the County at this more detailed level. The emphasis of fund financial statements is on major governmental and proprietary funds, each displayed in a separate column. The following is a brief description of the specific funds used by the County:

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *D. Fund Financial Statements (Continued)*

**Governmental Funds** - These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Accordingly, real and personal property taxes are recorded as deferred revenue and receivables when billed. Sales taxes, which are collected by the State by year-end and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the State, which is generally in the month preceding receipt by the County. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures of governmental funds.

The County reports the following major governmental funds:

**General Fund:** The General Fund is the County's primary operating fund. It accounts for and reports financial resources of the general government except those required to be accounted for in another fund. Revenues are primarily derived from property taxes. A significant part of the General Fund's revenues is used to finance operations of the Accomack County School Board.

**Virginia Public Assistance Fund:** The Virginia Public Assistance Fund accounts for and reports the resources of the Social Services department, which is responsible for administering welfare-related programs as mandated by the *Code of Virginia*. Revenues are primarily derived from the intergovernmental funding including significant local funding from the County's General Fund.

**Consolidated Emergency Medical Services Fund:** The Consolidated Emergency Medical Services Fund accounts for and reports revenues and expenditures associated with fire and rescue services. Revenues are derived from a special property tax levied on all residents of the County except those located in the Town of Chincoteague. Expenditures are restricted for use on fire and rescue services.

**County Capital Projects Fund:** The County Capital Projects Fund is used to account for and report on the acquisition or construction of major capital facilities in the County. This fund also accounts for proceeds from bonds issued on behalf of the Accomack County School Board and disbursed to the school board for education-related capital projects.

**County Debt Service Fund:** The County Debt Service Fund accounts for and reports revenues derived from a special property tax levied on County residents exclusively for the current and future retirement of debt. The majority of the debt service reported by the fund pertains to public school construction. In Virginia, public school systems do not have borrowing authority so all school-related debt must be issued and, therefore, reported by the County.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *D. Fund Financial Statements (Continued)*

The County reports the following major proprietary funds:

**Landfill Fund:** The Landfill Fund is an enterprise fund used to account for waste disposal operations of the County's North Landfill and South Transfer Station. The cost of waste disposal services is primarily financed through user charges to the County, residents, and commercial customers.

**Airport Fund:** The Airport fund is used to account for the operation of the County's airport located in Melfa, Virginia. The cost of operating the Airport is primarily funded through user fees.

Additionally, the County reports the following nonmajor governmental fund types, nonmajor proprietary funds and Fiduciary Funds:

**Special Revenue Funds:** Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

**Enterprise Funds:** Enterprise funds are used to report an activity for which a fee is charged to external users for goods or services.

**Fiduciary Funds:** Fiduciary funds are used to account for assets held by the County in a trustee capacity or as an agent for other individuals or organizations. Fiduciary funds consist of the Other Postemployment Benefits Trust Fund and the following custodial funds: Special Welfare Fund and Sheriff Canteen Fund. These are fiduciary funds used to account for assets held by the County in a trustee capacity or as agent or custodian for other governmental units or other funds. They are presented in the fund financial statements by type. The County's Custodial funds include assets held for entities for which the County is the fiscal agent. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements

#### *E. Measurement Focus, Basis of Accounting and Financial Statement Presentation*

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *E. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)*

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, licenses, and interest associated with the fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source. Expenditure driven grants are recognized as revenue with the qualifying expenditure have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for the revenue source. All other revenue items are considered to be measurable and available only when cash is received by the County.

Proprietary funds and custodial funds are reported using the economic resources measurement focus and the accrual basis of accounting.

#### *F. Budgetary Basis of Accounting*

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except for the Rehabilitation Projects Fund and the County Capital Projects Fund, which adopt project/grant-length budgets. The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

- Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year beginning the following July 1. The operating and capital budget includes proposed expenditures and the means for financing them. This budget excludes intergovernmental grant revenues and expenditures unless they were officially awarded prior to the budget submission to the Board of Supervisors. Intergovernmental grants awarded after adoption of the budget are reflected in the amended budget once approved by the Board of Supervisors.
- Public hearings are conducted to obtain citizen comments.



# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *F. Budgetary Basis of Accounting (Continued)*

- Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution. The Appropriations Resolution places legal restrictions on expenditure at the department level. The appropriation for each department or category can be revised only by the Board of Supervisors. The School Board is authorized to transfer budgeted amounts within the school system's categories.
- Formal budgetary integration is employed as a management control device during the year for all funds.
- Appropriations lapse on June 30 for all County units except for Capital Funds, which carry unexpended balances into the following year on a continuing appropriation basis.
- Budget amounts reported in the financial statements are labeled as either original or final. The original budget is the initial adopted budget plus amendments made prior to the beginning of the fiscal year. The final budget is the original budget combined with amendments approved during the fiscal year.

#### *G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, & Net Position/Fund Balance*

##### **i. Deposits and Investments**

Cash and cash equivalents include amounts in demand deposits, as well as short-term, highly liquid investments with a maturity date within three months of the date acquired by the County. Cash and cash equivalents are recorded at cost, which approximates market. This definition also applies to cash and cash equivalents presented in the statement of cash flows.

Short-term investments may consist of certificates of deposit, repurchase agreements, commercial paper, and investments in the Local Government Investment Pool (LGIP) and Virginia Investment Pool (VIP). When the County has bond proceeds unspent they are held for the benefit of the County by State Non-Arbitrage Program (SNAP). Applicable investments are measured at fair value and are categorized within the fair value hierarchy using valuation techniques promulgated by GAAP.

##### **ii. Receivables**

All receivables, including tax receivables, are shown net of allowance for uncollectible. At June 30, 2023, the allowance for General fund uncollectible taxes receivable as shown in Note 3 represents 24.8% of the outstanding balance of taxes receivable in that fund. Similarly, for the Consolidated Emergency Medical Services fund, the County Debt Service fund and all non-major funds, the allowance of uncollectible taxes receivable represents 26.8%, 26.4%, and 26.6% respectively.

Outstanding balances between funds are reported as due to/from other funds. Any residual balances outstanding between the governmental and business-type activities are reported in the government-wide statements as internal balances. Outstanding balances between the County and its component units are reported as due to/from component unit or due to/from Primary Government.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, & Net Position/Fund Balance (Continued)*

##### **iii. Inventories and Prepaid Items**

Inventories are valued at cost using the first-in/first-out (FIFO) method. Only the Airport Enterprise Fund reports inventory, which consists of aviation fuel and pilot supplies. The cost of these inventories is recorded as expenses when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and reported as prepaid items in both the government-wide and fund financial statements of the component units presented. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

##### **iv. Capital Assets**

Capital assets, including land, improvements to land, buildings, building improvements, vehicles, machinery, equipment, and intangible assets that individually cost \$5,000 and over, with a useful life of greater than one year are reported in proprietary funds and applicable governmental or business-type activities columns in the government-wide financial statements. The County does not capitalize roads and bridges since these assets belong to the Commonwealth of Virginia. Capital assets are stated at historical cost or estimated historical cost. Gifts or contributions of capital assets are recorded at their acquisition value as of the date of the donation. Capital assets are depreciated over their useful lives using the straight-line method. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized during the current or previous year. Estimated lives for County and School Board Component Unit assets are as follows:

Buildings	30 – 50 years
Improvements other than buildings	15 – 40 years
School Buses	12 years
Cars and light-duty trucks	5 – 7 years
Heavy equipment	10 years
Computer and related	5 years
Intangibles (software)	5 years
Right to use assets	5 – 20 years
Other machinery and equipment	5 – 20 years

##### **v. Leases**

The County is a lessee for various items of equipment and real property. The County recognizes lease liabilities and intangible right-to-use assets (lease assets) in the statement of net position related to these agreements.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs, if any. Subsequently, the lease asset is amortized on a straight-line basis over the life of the lease.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, & Net Position/Fund Balance (Continued)*

##### **v. Leases (Continued)**

The County is a lessor for non-cancellable leases of communication facility towers and land. The County recognizes a lease receivable and a deferred inflow of resources related to these agreements. At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue on a straight-line basis over the life of the lease term.

Key estimates and judgements include how the County determines (1) the discount rate it uses to discount the expected lease payments/receipts to present value, (2) lease term, and (3) lease payments/receipts.

- The County uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the non-cancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments for the lessee.
- The County monitors changes in circumstance that would require a re-measurement of its lease and will re-measure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

##### **vi. Deferred Outflows/Inflows of Resources**

Deferred inflows and outflows of resources represent the acquisition and consumption, respectively, of net assets that applies to a future period. At June 30, 2023, the Primary Government had deferred outflows of resources representing debt refunding resulting in loss transactions, which are amortized over the life of the refunded debt, deferred charges related to Pension and OPEB contributions, experience, assumptions, earnings, and proportion. The Primary Government also had deferred inflows of resources related to property tax revenue, deferred inflows and outflows related to changes in the Pension and OPEB experience, assumptions, earning and proportion which are amortized over the average future service life of all plan members, except earnings, which are amortized over a five year period, and deferred inflows related to lease revenue which are amortized over the term of cumulated leases including any extensions to the terms which are reasonably certain will be exercised.

Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2nd half installments levied during the fiscal year but due after June 30th, and amounts prepaid on the 2nd half installments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Under the accrual basis of accounting, 2nd half installments levied during the fiscal year but due after June 30th and amounts prepaid on the 2nd half installments are reported as deferred inflows of resources.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, & Net Position/Fund Balance (Continued)*

##### **vii. Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net position is comprised of three components:

Net Investment in Capital Assets - Consists of the historical cost of capital assets net of any accumulated depreciation and outstanding debt which was used to finance those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

Restricted - Consists of assets where limitations are imposed on their use through enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or the laws and regulations of other governments.

Unrestricted - Net position not reported as net investment in capital assets or restricted.

##### **viii. Net Position Flow Assumption**

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted-net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted-net position to have been depleted before unrestricted-net position is applied.

##### **ix. Fund Balance Flow Assumptions**

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statement, flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 1 – Summary of Significant Accounting Policies (Continued)

#### G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, & Net Position/Fund Balance (Continued)

##### x. Fund Balance

In the governmental fund financial statements, fund balance is reported in five categories which denote the nature and extent of constraints, if any, placed on the County's fund balance. These five categories are as follows:

Fund Balance Category	Definition	Applicability
Nonspendable	Includes amounts that are not in expendable form.	The County reports long-term receivables that are not available for expenditure in this category.
Restricted	Includes amounts restricted to specific uses by external entities or by law. Externally imposed restrictions include amounts that are restricted for specific purposes.	The County reports residual amounts of taxes levied exclusively for debt service, fire & rescue, and mosquito control along with unspent bond proceeds held in trust in this category.
Committed	Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Accomack County Board of Supervisors.	The County reports amounts committed by resolution of the Board of Supervisors for use in emergency situations as committed fund balance. This amount is shown in the financial statements as committed to <i>Rainy Day/Stabilization</i> . Additions are approved by Board action. Use of these funds is only permitted to address revenue shortages that are greater than 1% of General Fund revenue, an urgent event that jeopardizes public safety, or to mitigate damage caused by a natural disaster, and they must be approved by formal action of the Board of Supervisors.
Assigned	Consists of amounts intended to be used by the County for a specific purpose but are neither restricted nor committed.	<i>Assigned for subsequent year's expenditures</i> is the portion of fund balance that has been approved by formal action of the Board of Supervisors for appropriation in the fiscal year 2021 budget. Amendment of this amount requires approval of the Board. Additional assignments for residual funds associated with ongoing capital projects and special revenue funds have been made by the Finance Director who is given that authority.
Unassigned	Fund balance that has not been reported in any other classification.	Positive unassigned fund balance is only reported in the General Fund. In governmental funds other than the General Fund, a negative unassigned fund balance may be reported if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *H. Revenues and Expenditures/Expenses*

##### **i. Program Revenue**

Amounts reported as program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions (including special assessment) that are restricted to meeting the operational or capital requirement of a particular function or segment. All taxes including those dedicated for specific purposes and internally dedicated resources are reported as general revenues rather than as program revenue.

##### **ii. Property Taxes**

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Real estate and personal property taxes are due in two installments payable in December and June. Personal property taxes are prorated based on the number of months property is owned. The County bills and collects its own property taxes.

In 1998, the Virginia General Assembly passed the Personal Property Tax Relief Act (PPTRA). The purpose of this legislation was to gradually eliminate the personal property tax on automobiles by increasing Commonwealth funding to localities. The PPTRA provides tax relief via a tax credit that appears on the citizen's tax assessment as a reduction to taxes due. The credit applies to the first \$20,000 of taxable value of automobiles and motorcycles held for personal use. Revenue from the Commonwealth pertaining to PPTRA is recorded as non-categorical aid.

##### **iii. Compensated Absences**

All County and School Board full-time employees earn annual leave based on years of service. Accumulated annual leave vests immediately. County and School Board employees are paid for unused annual leave, at their normal rate of pay, at termination. Annual leave termination payments are limited only by maximum accumulation policies. All County and School Board Component Unit full-time employees also earn ten hours of sick leave per month. Maximum accumulation is unlimited. Employees of the County are entitled to the lesser of 25% of accrued sick leave or \$5,000 upon termination providing the employee has 5 years of service. Employees of the School Board are entitled to the lesser of 25% of accrued sick leave or \$7,500 upon termination providing the employee has 5 years of service. The amount of unpaid annual, sick and compensatory leave, including applicable payroll taxes, is accrued when incurred in the government-wide and proprietary fund financial statements. Only the current portion due, if any, is recorded in the fund financial statements. Compensated absences are reported in governmental funds only if they are matured.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### *H. Revenues and Expenditures/Expenses (Continued)*

##### **iv. Proprietary Funds Operating and Non-operating Revenues and Expenses**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary fund's principal ongoing operations. The principal operating revenues of the water/sewer fund, airport fund, landfill fund and parks and recreation revolving fund are charges to customers. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues not meeting this definition are reported as nonoperating revenues and expenses.

##### **V. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### *I. Pensions*

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's and School Board's Retirement Plan and the additions to/deductions from the County's and School Board's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### *J. Other Postemployment Benefits (OPEB)*

##### Group Life Insurance

The Virginia Retirement System (VRS) Group Life Insurance (GLI) Program provides coverage to state employees, teachers, and employees of participating political subdivisions. The GLI Program was established pursuant to §51.1-500 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The GLI Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net GLI Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the GLI OPEB, and GLI OPEB expense, information about the fiduciary net position of the VRS GLI Program OPEB and the additions to/deductions from the VRS GLI OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.



# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### J. Other Postemployment Benefits (OPEB) (Continued)

##### Political Subdivision, Teacher Employee and School Non-Professional Staff Health Insurance Credit Program

The VRS Political Subdivision Health Insurance Credit Program (County), the Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) and the VRS Political Subdivision (Non-Professional Plan) were established pursuant to §51.1-1400 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The County, the Teacher Employee HIC Program, and the Non-Professional Plan are all defined benefit plans that provides a credit toward the cost of health insurance coverage for retired political subdivision employees, teachers, and non-professional school staff. For purposes of measuring the net OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the Programs' OPEB, and the related OPEB expenses, information about the fiduciary net position of the County, VRS Teacher Employee HIC Programs, and Non-Professional Staff; and the additions to/deductions from the County and VRS Teacher Employee and Non-Professional staff HIC Programs' net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### K. Future GASB Pronouncements

The Governmental Accounting Standards Board (GASB) has issued the following Statements which are not yet effective.

In April 2022, the GASB issued **Statement No. 99, Omnibus 2022**. The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective upon issuance. The requirements related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

In June 2022, the GASB issued **Statement No. 100, Accounting Changes and Error Corrections**. This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 1 – Summary of Significant Accounting Policies (Continued)

---

#### K. Future GASB Pronouncements (Continued)

In June 2022, the GASB issued **Statement No. 101**, *Compensated Absences*. The Statement updates the recognition and measurement guidance for compensated absences and amends certain previously required disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2023.

Management has not determined the effects these new GASB Statements may have on prospective financial statements.

---

### Note 2 – Deposits and Investments

---

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”) Section 2.2-4400 et. seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Statutes authorize the County Treasurer, an elected official, to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper and certain corporate notes, banker’s acceptances, repurchase agreements and the State Treasurer’s Local Government Investment Pool (LGIP) and Virginia Investment Pool, a service of Virginia Municipal League and Virginia Association of Counties (VIP). Short-term investments are stated at amortized cost or at fair value with any net appreciation or depreciation in fair value reflected as investment income.

The carrying amount of cash and investments of the Primary Government and the School Board Component Unit at June 30, 2023, is as follows:

Deposits with financial institutions	\$ 9,592,529
Investments	68,174,287
Petty cash	<u>4,159</u>
Total cash and investments of the Primary Government and School Board Component Unit	<u><b>\$ 77,770,975</b></u>

A reconciliation to the basic financial statements is as follows:

Primary Government cash and investments per Exhibit 1	\$ 75,092,977
School Board Component Unit cash and investments per Exhibit 1	
2,197,954	
Restricted cash - Business Type Activity - Landfill	<u>480,044</u>
Total cash and investments in the custody of the Treasurer	<u><b>\$ 77,770,975</b></u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 2 – Deposits and Investments (Continued)

---

#### *Credit Risk of Debt Securities*

Per state statutes, all commercial paper must be rated “prime quality” by at least two nationally recognized statistical rating organizations (A-1 by both Standard & Poor’s and Moody’s Investor Service) and corporate notes and bonds must be rated in the AAA or AA categories by both Standard & Poor’s and Moody’s Investor Service. As of June 30, 2023, the County’s investments as rated by Standard & Poor’s were as follows:

<u>Investment Type</u>	<u>Amount</u>	<u>Rating</u>
Virginia Local Government Investment Pool	\$ 35,894,796	AAAm
VACo/VML Virginia Investment Pool - NAV liquidity pool	20,109,251	AAAm
VACo/VML Virginia Investment Pool - VIP 1-3 year		
High Quality Bond Fund	11,690,196	AA+f/SI
State Non-Arbitrage Program (SNAP)	480,044	AAAm
	<u><u>\$ 68,174,287</u></u>	

#### *Concentration of Credit Risk*

State statute limits the percentage of the portfolio that can be invested in any one issuer, excluding the U.S. Government, U.S. Government Agencies, the Commonwealth of Virginia and its authorities, mutual funds, and pooled investment funds. No more than 35% of total available funds may be invested in commercial paper. Furthermore, no more than 5% of the total funds available for investment may be invested in commercial paper of anyone issuing corporation. As of June 30, 2023, the County’s investment portfolio was invested with Virginia Local Investment Pool which is administered by the Treasury Board of the Commonwealth of Virginia and VACo/VML Virginia Investment Pool which is a government trust under Section 115 of the Internal Revenue Code established through the Joint Exercise of Powers provisions of the State Code.

#### *Interest Rate Risk*

All of the County’s investments as of June 30, 2023, have maturity dates of less than one year. The County had no policy on interest rate risk or other investment policy at June 30, 2023.

#### *Custodial Credit Risk*

As of June 30, 2023, all investment securities purchased by the County Treasurer were held by bank trust departments in the County’s name and evidenced by safekeeping receipts in the County’s name.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 3 – Allowance for Uncollectible Accounts

The County calculates its allowance for uncollectible accounts using historical collection data, specific account analysis and subsequent cash receipts. The allowances at June 30, 2023, are as follows:

	<b>Major Funds</b>				<b>Total</b>
	<b>General Fund</b>	<b>Consolidated Emergency Medical Services Fund</b>	<b>County Debt Fund</b>	<b>Nonmajor Funds</b>	
Type:					
Taxes receivable	<u>\$ 4,780,136</u>	<u>\$ 687,116</u>	<u>\$ 379,540</u>	<u>\$ 251,939</u>	<u>\$ 6,098,731</u>

### Note 4 – Due from Other Governmental Entities

Amounts due from other governments at June 30, 2023, consisted of the following:

	<b>Major Governmental Funds</b>				<b>Total Primary Government, Governmental Activities</b>
	<b>General Fund</b>	<b>Virginia Public Assistance Fund</b>	<b>County Capital Projects Fund</b>	<b>Nonmajor Government Funds</b>	
<b>Primary Government</b>					
Commonwealth of Virginia:					
Local sales tax	\$ 1,122,764	\$ -	\$ -	\$ -	\$ 1,122,764
Constitutional officers, shared expenses	331,506	-	-	-	331,506
Jail housing per diem	51,992	-	-	-	51,992
Mobile home tax	45,008	-	-	-	45,008
Communications tax	113,269	-	-	-	113,269
Miscellaneous	-	-	887	-	887
Greenbackville Harbor Improvements	-	-	19,076	-	19,076
Hazard Mitigation Grant	-	-	64,545	-	64,545
Public assistance	-	102,449	-	-	102,449
Comprehensive Services Act reimbursements	-	-	-	277,614	277,614
Total Commonwealth of Virginia	<u>1,664,539</u>	<u>102,449</u>	<u>84,508</u>	<u>277,614</u>	<u>2,129,110</u>
Federal Government:					
Public assistance	-	175,546	-	-	175,546
Hazard Mitigation Grant	-	-	193,636	-	193,636
Community corrections program	157,763	-	-	-	157,763
Miscellaneous	30,400	-	-	-	30,400
Rehabilitation	-	-	-	116,682	116,682
Total Federal Government	<u>188,163</u>	<u>175,546</u>	<u>193,636</u>	<u>116,682</u>	<u>674,027</u>
Total due from other governmental entities	<u>\$ 1,852,702</u>	<u>\$ 277,995</u>	<u>\$ 278,144</u>	<u>\$ 394,296</u>	<u>\$ 2,803,137</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 4 – Due from Other Governmental Entities (Continued)

#### School Board Component Unit

##### Commonwealth of Virginia:

State sales tax contribution \$ 1,154,252

SOL web base 291,289

VISSTA 57,532

Total due from Commonwealth 1,503,073

##### Federal Government:

Title I 1,387,497

Title II 136,436

Title III 200

Title IV 108,436

Title V 104,230

Title VI-B Special Education 455,016

Migrant 18,217

Vocational/Perkins 115,745

ESSER 3,204,885

Total due from Federal Government 5,530,662

Total due from other governmental entities \$ 7,033,735

### Note 5 – Interfund Receivables and Payables

Interfund receivable and payable balances at June 30, 2023, are as follows:

Primary Government	Interfund	
	Receivables	Payables
Governmental funds:		
General fund	\$ 948,556	\$ 184,441
Virginia Public Assistance Fund	-	219,233
County Capital Projects Fund	-	102,302
Non-major governmental funds	<u>-</u>	<u>102,760</u>
Total Governmental Funds	948,556	608,736
Nonmajor proprietary funds	<u>-</u>	<u>339,820</u>
Total Primary Government	<u><u>\$ 948,556</u></u>	<u><u>\$ 948,556</u></u>

The above internal balances are the result of temporary cash deficits created by reimbursement-type grants. These internal balances have been eliminated in the government-wide financial statements.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 6 – Capital Assets

#### A. Primary Government

	<u>Balance July 1, 2022</u>	<u>Additions/ Transfers</u>	<u>Retirements</u>	<u>Balance June 30, 2023</u>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 2,559,821	\$ 97,800	\$ -	\$ 2,657,621
Construction in process	<u>5,206,144</u>	<u>1,070,030</u>	<u>(125,648)</u>	<u>6,150,526</u>
Total capital assets not being depreciated	<u>7,765,965</u>	<u>1,167,830</u>	<u>(125,648)</u>	<u>8,808,147</u>
Other capital assets:				
Buildings	18,293,735	345,515	-	18,639,250
School buildings	10,279,573	-	(1,679,636)	8,599,937
Improvements other than buildings	21,185,335	853,280	(19,786)	22,018,829
Machinery and equipment	8,433,658	676,266	(342,239)	8,767,685
Right to use assets	889,305	226,024	(8,865)	1,106,464
Intangibles	<u>1,505,948</u>	<u>-</u>	<u>(5,553)</u>	<u>1,500,395</u>
Total other capital assets	<u>60,587,554</u>	<u>2,101,085</u>	<u>(2,056,079)</u>	<u>60,632,560</u>
Accumulated depreciation and amortization:				
Buildings	(7,054,955)	(604,028)	-	(7,658,983)
School buildings	(2,403,218)	(202,511)	540,360	(2,065,369)
Improvements other than buildings	(10,178,860)	(1,116,283)	9,786	(11,285,357)
Machinery and equipment	(6,238,971)	(642,614)	248,289	(6,633,296)
Right to use assets	(46,064)	(65,504)	8,865	(102,703)
Intangibles	<u>(1,383,335)</u>	<u>(77,169)</u>	<u>5,554</u>	<u>(1,454,950)</u>
Total accumulated depreciation	<u>(27,305,403)</u>	<u>(2,708,109)</u>	<u>812,854</u>	<u>(29,200,658)</u>
Total governmental activities, net	<u>\$ 41,048,116</u>	<u>\$ 560,806</u>	<u>\$ (1,368,873)</u>	<u>\$ 40,240,049</u>
Business-type activities:				
Capital assets not being depreciated:				
Land	\$ 1,642,774	\$ 56,706	\$ -	\$ 1,699,480
Construction in process	<u>5,851,583</u>	<u>44,569</u>	<u>(5,724,030)</u>	<u>172,122</u>
Total capital assets not being depreciated	<u>7,494,357</u>	<u>101,275</u>	<u>(5,724,030)</u>	<u>1,871,602</u>
Other capital assets:				
Buildings	2,264,954	-	-	2,264,954
Improvements other than buildings	19,756,456	5,794,943	-	25,551,399
Motor vehicles and equipment	6,645,002	522,669	(391,189)	6,776,482
Right to use assets	12,577	-	-	12,577
Intangibles	<u>29,710</u>	<u>-</u>	<u>-</u>	<u>29,710</u>
Total other capital assets	<u>28,708,699</u>	<u>6,317,612</u>	<u>(391,189)</u>	<u>34,635,122</u>
Accumulated depreciation and amortization:				
Buildings	(1,606,015)	(39,286)	-	(1,645,301)
Improvements other than buildings	(11,289,544)	(1,158,567)	-	(12,448,111)
Motor vehicles and equipment	(5,027,366)	(313,574)	377,284	(4,963,656)
Right to use assets	(2,656)	(2,649)	-	(5,305)
Intangibles	<u>(29,710)</u>	<u>-</u>	<u>-</u>	<u>(29,710)</u>
Total accumulated depreciation	<u>(17,955,291)</u>	<u>(1,514,076)</u>	<u>377,284</u>	<u>(19,092,083)</u>
Total business-type activities, net	<u>\$ 18,247,765</u>	<u>\$ 4,904,811</u>	<u>\$ (5,737,935)</u>	<u>\$ 17,414,641</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 6 – Capital Assets (Continued)

#### A. Primary Government (Continued)

Depreciation and amortization expense was charged to the primary government as follows:

	<b>Governmental Activities</b>	<b>Business- Type Activities</b>	<b>Total Primary Government</b>
General government administration	\$ 123,403	\$ -	\$ 123,403
Judicial administration	211,151	-	211,151
Public safety	445,324	-	445,324
Public works	594,804	-	594,804
Health and welfare	268,159	-	268,159
Education	168,484	-	168,484
Parks, recreation and cultural	473,699	-	473,699
Community development	423,085	-	423,085
Landfill	-	1,149,724	1,149,724
Airport	-	295,868	295,868
Water and sewer	-	57,699	57,699
Parks and recreation	-	998	998
	<b><u>\$ 2,708,109</u></b>	<b><u>\$ 1,504,289</u></b>	<b><u>\$ 4,212,398</u></b>

#### B. School Board Component Unit

	<b>Balance July 1, 2022</b>	<b>Additions</b>	<b>Retirements</b>	<b>Balance June 30, 2023</b>
Capital assets not being depreciated:				
Land	\$ 974,862	\$ -	\$ -	\$ 974,862
Construction in process	<u>4,317,634</u>	<u>77,884</u>	<u>(4,317,634)</u>	<u>77,884</u>
Total capital assets not being depreciated	<u>5,292,496</u>	<u>77,884</u>	<u>(4,317,634)</u>	<u>1,052,746</u>
Other capital assets:				
Buildings	80,354,346	6,190,116	(69,875)	86,474,587
Improvements other than buildings	5,869,779	380,288	-	6,250,067
Motor vehicles and equipment	21,189,242	4,466,617	(597,739)	25,058,120
Motor vehicles and equipment - leased	<u>429,820</u>	<u>-</u>	<u>-</u>	<u>429,820</u>
Total other capital assets	<u>107,843,187</u>	<u>11,037,021</u>	<u>(667,614)</u>	<u>118,212,594</u>
Accumulated depreciation and amortization:				
Buildings	(45,353,313)	(2,371,754)	51,630	(47,673,437)
Improvements other than buildings	(3,555,507)	(187,790)	-	(3,743,297)
Motor vehicles and equipment	(11,820,324)	(1,761,216)	597,739	(12,983,801)
Right to use assets	<u>(85,964)</u>	<u>(85,964)</u>	<u>-</u>	<u>(171,928)</u>
Total accumulated depreciation	<u>(60,815,108)</u>	<u>(4,406,724)</u>	<u>649,369</u>	<u>(64,572,463)</u>
Total School Board component unit, net	<b><u>\$ 52,320,575</u></b>	<b><u>\$ 6,708,181</u></b>	<b><u>\$ (4,335,879)</u></b>	<b><u>\$ 54,692,877</u></b>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 6 – Capital Assets (Continued)

#### B. School Board Component Unit: (Continued)

Total depreciation expense charged to the School Board component unit was \$3,866,364. Legislation enacted during the fiscal year 2002, Section 15.2-1800.1 of the *Code of Virginia*, 1950, as amended, has changed the reporting of local school capital assets and related debt for financial statement purposes. Historically, debt incurred by local governments “on-behalf” of school boards was reported in the school board’s discrete column along with the related capital assets. Under the new law, local governments have a “tenancy in common” with the school board whenever the locality incurs any financial obligation for any school property which is payable over more than one fiscal year. For financial reporting purposes, the legislation permits the locality to report the portion of school property related to any outstanding financial obligation eliminating any potential deficit from capitalizing assets financed with debt. The effect on the County of Accomack, Virginia, for the year ended June 30, 2023, is that debt and related assets in the amount of \$6,534,568 have been transferred to the Primary Government from the School Board Component Unit for financial reporting purposes.

#### C. Economic Development Authority Component Unit:

	<b>Balance July 1, 2022</b>	<b>Additions</b>	<b>Retirements</b>	<b>Balance June 30, 2023</b>
Capital assets not being depreciated:				
Land	\$ 390,289	\$ 682,005	\$ -	\$ 1,072,294
Other capital assets:				
Buildings	261,444	1,878,005	-	2,139,449
Improvements other than buildings	866,356	-	-	866,356
Motor vehicles and equipment	7,799	-	-	7,799
Total other capital assets	<u>1,135,599</u>	<u>1,878,005</u>	<u>-</u>	<u>3,013,604</u>
Accumulated depreciation and amortization:				
Buildings	(4,793)	(11,738)	-	(16,531)
Improvements other than buildings	(781,978)	(4,383)	-	(786,361)
Motor vehicles and equipment	(6,045)	(780)	-	(6,825)
Total accumulated depreciation	<u>(792,816)</u>	<u>(16,901)</u>	<u>-</u>	<u>(809,717)</u>
Total Economic Development Authority component unit, net	<u>\$ 733,072</u>	<u>\$ 2,543,109</u>	<u>\$ -</u>	<u>\$ 3,276,181</u>

Total depreciation expense charged to the Authority during the fiscal year amounted to \$16,901.



# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 7 – Unearned Revenue

Unearned revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the full accrual basis of accounting, such amounts are measurable, but are unearned.

Unearned revenue at June 30, 2023, consisted of the following:

	General Fund	Special Revenue Funds - Nonmajor	Enterprise Funds	School Board Component Unit
Advance grant funding received	\$ 1,766	\$ 65,148	\$ -	\$ 742,072
Prepaid rent received	-	-	5,805	-
	<u>\$ 1,766</u>	<u>\$ 65,148</u>	<u>\$ 5,805</u>	<u>\$ 742,072</u>

### Note 8 – Compensated Absences

Accrued compensated absences are as follows at June 30, 2023:

	Primary Government		School Board Component Unit
	Governmental Activities	Business- Type Activities	
<b><u>Compensated Leave</u></b>			
Annual	\$ 1,236,640	\$ 50,518	\$ 733,406
Sick	445,716	27,998	773,991
Compensatory	541,106	6,569	-
	<u>\$ 2,223,462</u>	<u>\$ 85,085</u>	<u>\$ 1,507,397</u>

### Note 9 – Leases

#### *Lessee*

The County reports an intangible right to use assets and a lease liability for leases. The first table shows those leases for both Governmental Activities and Business Type Activity whereby the County is the lessee. The County leases a variety of equipment, such as copiers, postage machines, vehicles, and generators along with several pieces of land. Payments are monthly or, in the case of the land, annual. The imputed rate of interest for each lease is 2.74%.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 9 – Leases (Continued)

#### *Lessee (Continued)*

Principal and interest payments on the leased property are due as follows for Governmental Activities and Business Type Activities noting principal and interest.

Fiscal Year Ending June 30,	Governmental Activities		Business-Type Activities	
	Principal	Interest	Principal	Interest
2024	\$ 73,273	\$ 27,459	\$ 2,581	\$ 147
2025	64,107	25,722	2,641	87
2026	50,622	24,270	2,191	32
2027	37,324	23,036	-	-
2028	29,044	22,163	-	-
2029 - 2033	137,363	98,499	-	-
2034 - 2038	18,960	88,589	-	-
2039 - 2043	21,732	85,817	-	-
2044 - 2048	24,910	82,639	-	-
2049 - 2053	28,552	78,997	-	-
2054 - 2058	32,726	74,823	-	-
2059 - 2063	37,510	70,039	-	-
2064 - 2068	42,994	64,555	-	-
2069 - 2073	49,280	58,269	-	-
2074 - 2078	56,485	51,064	-	-
2079 - 2083	64,743	42,806	-	-
2084 - 2088	74,209	33,340	-	-
2089 - 2093	85,058	22,491	-	-
2094 - 2098	80,338	10,055	-	-
	<u>\$ 1,009,230</u>	<u>\$ 984,633</u>	<u>\$ 7,413</u>	<u>\$ 266</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 9 – Leases (Continued)

#### *Lessor*

The County also reports lease revenue from land, a building, communication tower space, and a sign used by a commercial business. Payments are received according to lease agreements either annually, semi-annually, or monthly. All leases where the County is the lessor are part of Governmental Activities. The imputed rate of interest for all leases is 2.282%.

Principal and interest revenue are due as follows:

Fiscal Year Ending <u>June 30,</u>	<u>Governmental Activities</u>	
	<u>Leased Property</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 184,742	\$ 60,430
2025	188,519	55,304
2026	191,505	50,133
2027	198,593	44,789
2028	204,749	39,274
2029-2033	982,289	111,099
2034-2038	177,117	34,561
2039-2043	8,150	21,850
2044-2048	8,326	20,674
2049-2053	5,221	19,779
2054-2058	5,976	19,024
2059-2063	6,840	18,160
2064-2068	7,830	17,170
2069-2073	8,962	16,038
2074-2078	10,258	14,742
2079-2083	11,742	13,258
2084-2088	13,440	11,560
2089-2093	15,384	9,616
2094-2098	17,609	7,391
2099-2103	20,156	4,844
2104-2108	5,247	1,929
	<u>\$ 2,272,655</u>	<u>\$ 591,625</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 10 – Long-Term Obligations

The following is a summary of changes in long-term obligations for the year ended June 30, 2023:

<b>Primary Government</b>	<b>Balance July 1, 2022</b>	<b>Additions</b>	<b>Deletions</b>	<b>Balance June 30, 2023</b>	<b>Amount due within 1 year</b>
<b>Governmental activities</b>					
Compensated absences	\$ 2,096,097	\$ 143,820	\$ (16,455)	\$ 2,223,462	\$ 1,978,879
Virginia Public School Authority bonds <sup>(1)</sup>	10,902,980	-	(1,576,984)	9,325,996	1,641,855
Lease revenue bonds <sup>(1)</sup>	8,844,664	-	(841,195)	8,003,469	869,110
Deferred premiums and discounts, net	488,621	-	(89,901)	398,720	78,531
Lease liabilities	846,141	226,024	(62,935)	1,009,230	73,273
Net OPEB liability	<u>2,005,192</u>	<u>-</u>	<u>(364,813)</u>	<u>1,640,379</u>	<u>-</u>
Total governmental activities long-term obligations	<b><u>\$25,183,695</u></b>	<b><u>\$ 369,844</u></b>	<b><u>\$(2,952,283)</u></b>	<b><u>\$22,601,256</u></b>	<b><u>\$ 4,641,648</u></b>
<b>Business-type activities</b>					
Compensated absences	\$ 79,301	\$ 24,091	\$ (18,307)	\$ 85,085	\$ 75,726
Lease revenue bond	3,750,000	-	(460,000)	3,290,000	480,000
Deferred premium	645,391	-	(106,091)	539,300	106,092
Landfill closure/post-closure	7,791,154	262,945	-	8,054,099	-
Lease liabilities	9,956	-	(2,543)	7,413	2,670
Net OPEB liability	84,639	-	(23,557)	61,082	-
Net Pension liability	<u>18,310</u>	<u>-</u>	<u>(18,310)</u>	<u>-</u>	<u>-</u>
Total business-type entities long-term obligations	<b><u>\$12,378,751</u></b>	<b><u>\$ 287,036</u></b>	<b><u>\$(628,808)</u></b>	<b><u>\$12,036,979</u></b>	<b><u>\$ 664,488</u></b>
<b>School Board Component Unit</b>					
Compensated absences	\$ 1,538,941	\$ 174,603	\$ (206,147)	\$ 1,507,397	\$ 1,341,583
Lease liabilities	350,777	-	(82,361)	268,416	82,361
Net pension liability	24,168,075	6,470,164	-	30,638,239	-
Net OPEB liability	<u>8,237,869</u>	<u>3,749</u>	<u>-</u>	<u>8,241,618</u>	<u>-</u>
Total School Board long-term obligations	<b><u>\$34,295,662</u></b>	<b><u>\$ 6,648,516</u></b>	<b><u>\$(288,508)</u></b>	<b><u>\$40,655,670</u></b>	<b><u>\$ 1,423,944</u></b>

<sup>(1)</sup> Direct borrowing and/or direct placement.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 10 – Long-Term Obligations (Continued)

Annual requirements to amortize long-term debt and related interest are as follows:

	Governmental Activities				Business Type Activity	
	VP SA Bonds <sup>(1)</sup>		Lease revenue Bonds <sup>(1)</sup>		Lease Revenue Bond <sup>(1)</sup>	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 1,641,855	\$ 408,256	\$ 869,110	\$ 225,128	\$ 480,000	\$ 156,313
2025	1,711,765	327,796	891,434	199,032	505,000	131,072
2026	1,782,376	244,828	920,872	173,609	535,000	104,422
2027	1,250,000	173,378	945,629	147,422	560,000	76,363
2028	1,310,000	111,598	1,224,613	120,460	590,000	46,894
2029-2033	1,630,000	106,240	2,088,811	289,202	620,000	15,888
2034-2038	-	-	925,000	83,133	-	-
2039-2042	-	-	138,000	4,379	-	-
	<u>\$ 9,325,996</u>	<u>\$ 1,372,096</u>	<u>\$ 8,003,469</u>	<u>\$ 1,242,365</u>	<u>\$ 3,290,000</u>	<u>\$ 530,952</u>

<sup>(1)</sup> Direct borrowing and/or direct placement.

The primary government uses general and debt service fund revenues to liquidate compensated absences and other long-term obligations.

Details of long-term indebtedness as of June 30, 2023:

Financing Type	Purpose	Amount Issued	Interest Rates	Date Issued	Final Maturity Date	Amount Outstanding
<b>Governmental Activities</b>						
Virginia Public School Authority (VP SA) 2003A	School construction	\$ 6,270,000	3.10%-5.35%	5/15/2003	7/15/2028	\$ 2,255,000
VP SA 2003B	School construction	12,170,000	3.10%-5.35%	11/6/2003	7/15/2028	4,440,000
VP SA 2005A	School construction	1,935,000	4.35%-5.10%	11/10/2005	7/15/2030	900,000
VP SA 2005B	School construction	9,370,000	4.28%	11/10/2005	7/15/2025	1,730,996
VRA 2013B Lease Revenue Bond	Research park construction	3,765,000	4.125%-4.847%	8/14/2013	10/1/2032	210,000
Lease revenue bond	Various projects	4,350,000	1.66%	10/21/2032	6/15/2030	2,279,769
2013 Lease Revenue Refunding Bond	Office construction	4,031,900	2.93%	12/19/2013	3/1/2028	1,335,700
Lease Refunding Bond 2019	Library	2,086,000	3.173%	8/8/2019	6/1/2039	1,768,000
2012B VRA Lease Revenue Refunding	Research park construction	2,470,000	1.775%-2.875%	8/4/2022	10/1/2032	<u>2,410,000</u>
Total governmental activities						17,329,465
<b>Business-Type Activities:</b>						
VRA 2021B Lease Revenue Bond	Landfill expansion	3,750,000	5.13%	8/4/2022	10/1/2028	<u>3,290,000</u>
Total primary government						<u>\$ 20,619,465</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 11 – Landfill Closure and Post-Closure Care Cost

State and federal laws and regulations require the County to place a final cover on its North Landfill if it stops accepting waste and to perform certain maintenance and monitoring functions at this site for thirty years after closure. Although closure and post-closure costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and post-closure care costs in each period based on landfill capacity used as of each statement of net position date. An expansion project at the north landfill was completed in late fall of 2022.

The \$8,054,099 reported as landfill closure and post-closure care liability at June 30, 2023, represents the cumulative amount reported to date based on the use of 100% of the estimated capacity of the North Landfill Cell Six A, fully closed all other north cells, and the south landfill entirely. Cell 7 of the North Landfill opened during the current year and the County will recognize the remaining estimated cost of closure and post-closure care as its estimated capacity is filled. These amounts are based on what costs would be to perform all closure and post-closure care in 2023. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The County expects to fund landfill closure and post-closure care costs from operating revenues and those funds accumulated to date.

The County uses the Commonwealth of Virginia's financial assurance mechanism to meet the Department of Environmental Quality's assurance requirements for landfill closure and post-closure costs. The County demonstrated financial assurance requirements for closure, post-closure care, and corrective action costs through the submission of a Local Government Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VA C20-70 of the Virginia Administrative Code.

### Note 12 – Deferred Inflows of Resources

Governmental funds report deferred inflows in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the components of these deferrals were as follows:

	General Fund	Consolidated Emergency Medical Services Fund	County Debt Service Fund	Nonmajor Special Revenue Funds	Total
<b>Primary Government</b>					
Deferred revenue:					
Unbilled property taxes	\$ 11,996,426	\$ 1,571,972	\$ 885,579	\$ 577,419	\$ 15,031,396
Prepaid taxes	3,756,069	569,749	302,721	232,640	4,861,179
Leases	2,224,704	-	-	-	2,224,704
Total deferred revenue	<u>\$ 17,977,199</u>	<u>\$ 2,141,721</u>	<u>\$ 1,188,300</u>	<u>\$ 810,059</u>	<u>\$ 22,117,279</u>
Unavailable revenue:					
Uncollected taxes	<u>\$ 1,065,251</u>	<u>\$ 138,744</u>	<u>\$ 78,162</u>	<u>\$ 50,974</u>	<u>\$ 1,333,131</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 13 – Interfund Transfers

Interfund transfers for the year ended June 30, 2023, were made up of the following:

<b>Primary Government</b>	<b>Transfers In</b>	<b>Transfers Out</b>
Governmental funds:		
General Fund	\$ 3,389,543	\$ (2,191,916)
Virginia Public Assistance Fund	809,045	-
Consolidated emergency medical services	-	(3,390,543)
County capital projects fund	1,099,233	-
Nonmajor governmental funds	284,638	-
Total Governmental Funds	<u>\$ 5,582,459</u>	<u>\$ (5,582,459)</u>

The purpose of the interfund transfers is as follows:

<b>Purpose</b>	<b>Amount</b>
Finance pay-as-you-go capital projects from General Fund	\$ 1,099,233
Satisfy grant local match requirements in CSA fund	182,915
Supplement operations and local match requirements of the Dept. of Social Services	
809,045	
Fund costs of Board designated projects with County EMS fund revenue	3,390,543
Supplement operations of the County's Stormwater Ordinance Fund	
85,723	
Supplement operations of the County's Fire Programs Fund	15,000
Total Primary Government	<u>\$ 5,582,459</u>

The Primary Government also transferred \$13,128,806 to the School Board Component Unit, \$733,805 to the Eastern Shore Library Component Unit, \$135,057 to the Planning District Component Unit, \$85,266 to the Captain's Cove/Greenbackville Mosquito Control Commission Component Unit (Mosquito Commission) in the form of specified tax revenues, and \$7,500 to the Economic Development Authority Component Unit. These amounts are reported as expenses in the County's financial statements with the exception of the Mosquito Commission tax payments.

### Note 14 – Commitments and Contingent Liabilities

Encumbrances - The Accomack County Schools had encumbered a total of \$4,080,309 in the School Operating fund (\$4,045,765) and in the School Grant fund (\$34,544). Items for the School Operating fund included camera upgrades (\$111,574), telephone upgrades (\$148,935), bleachers and sports lighting at Nandua and Arcadia High Schools (\$623,893), bus replacement and upgrades (\$583,456), parking lot repairs (\$677,368), walk in coolers (\$171,419), roof replacement at Tangier Combined School (\$747,967), playground equipment (\$353,057), and a variety of other school related items (\$628,096). Items for the School Grant fund included a variety of other school related items (\$34,544).

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 14 – Commitments and Contingent Liabilities (Continued)

---

Commitments - The County and Accomack County Schools have various construction projects in process as of year-end under which they are committed to payments to contractors not included in accounts payable at year-end. The total outstanding commitment for these projects at June 30, 2023, is \$396,041 and \$100,494, for the County and Schools, respectively.

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial. The primary government and its component units are defendants in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the government's counsel the resolution of these matters will not have a material adverse effect on the financial condition of the reporting entity.

---

### Note 15 – Risk Management

---

The County is a member of the Virginia Municipal Group Self Insurance Association for workers' compensation and the Virginia Association of Counties Risk Pool for property, general liability, automobile, and crime insurance. Each Association member jointly and severally agrees to assume, pay and discharge any liability. The County pays the Virginia Municipal Group Insurance Association and the Virginia Association of Counties Risk Pool contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the Association and claims and awards are paid. In the event of a loss deficit and depletion of all available excess insurance, the Associations may assess all members in the proportion which the premium of each bear to the total premiums of all members in the year in which such deficit occurs. The County continues to carry commercial insurance for all other risks of losses. During the last three fiscal years, settled claims from these risks have not exceeded commercial coverage.

---

### Note 16 – Excess of Expenditures Over Appropriations

---

For the year ended June 30, 2023, the following expenditures exceeded appropriation:

#### Primary Government

##### General Fund:

Risk management	\$	88,748
Registrar		62,051
Animal control		60,003
COVID19 urgent needs		369
Sanitation and waste removal		390,463
Property tax relief		5,997
Boating facilities		47,221
Bay Consortium Workforce Development Board		233
Debt service leases		84,738
Total General Fund	\$	<u>739,823</u>



# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 16 – Excess of Expenditures Over Appropriations (Continued)

---

#### School Board Component Unit

School Cafeteria Fund

\$ 803,017

The General Fund variances were funded by unassigned fund balance. All non-major fund variances, primarily Schools were funded by grant program income or unassigned fund balance.

---

### Note 17 – Surety Bonds

---

The following elected officials and County employees were covered by surety bonds at June 30, 2023:

Commonwealth of Virginia Division of Risk Management (Commonwealth funded):

James A. Lilliston, Treasurer	\$ 500,000
Walter T. Wessells, Sheriff	30,000
Deborah Midgett, Commissioner of the Revenue	3,000
Samuel H. Cooper, Clerk of the Court	350,000

Virginia Association of Counties Self Insurance Risk Pool:

All County employees - blanket bond coverage	1,000,000
All School employees - blanket bond coverage	1,000,000
All Social Service employees - blanket bond coverage	1,000,000

---

### Note 18 – Trust for Other Postemployment Benefits

---

The County of Accomack has established an irrevocable trust pursuant to Section 15.2-1544 of the *Code of Virginia*, as amended for the purpose of accumulating and investing assets to fund Other Postemployment Benefits (OPEB) and to participate in the Virginia Pooled OPEB Trust Fund and has established a Local Finance Board to become a Participating Employer in the Trust Fund. The Trust Fund provides administrative, custodial and investment services to the Participating Employers in the Trust Fund. For the fiscal year ending June 30, 2023, the County contributed \$133,057 to the Trust Fund. Expenses allocated to the Trust Fund during the fiscal year ended June 30, 2023, were \$139,764.

The County participates in the Virginia Pooled OPEB Trust Fund, an irrevocable trust established for the purpose of accumulating assets to fund postemployment benefits other than pensions. The Trust Fund issues a separate report, which can be obtained by requesting a copy from the plan administrator, Virginia Municipal League (VML) at P.O. Box 12164, Richmond, Virginia 23241.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 19 – Other Postemployment Benefits-Health Insurance

---

#### A. County

##### Plan Description

The County Post-Retirement Medical Plan is a single employer defined benefit healthcare plan which provides post-retirement health insurance benefits to qualifying employees. The exact benefit is dependent on the eligibility rules for each benefit. The following is a summary of three postemployment health insurance benefits available to retirees.

Post-65 Retiree Health Insurance Plan - Provides post-retirement supplemental health insurance benefits for employees who are at least 65 years old, are enrolled in Medicare parts A and B, and who have at least 15 years of service with the County if they retire from service prior to January 1, 2017. The sunset date of January 1, 2014, was adopted by the County in fiscal year 2014. After this date, no additional retirees will be eligible for the Plan.

County Supplemental Health Insurance Credit Plan - Provides a monthly insurance premium reimbursement to employees who retire with 15 more years of VRS service, participate in a County- sponsored or personal health insurance plan and were employed by the County as of June 30, 2014. The amount of the monthly reimbursement is based on total VRS years of service.

Early Retiree Health Insurance Continuation Plan - Allows employees who retire prior to age 65 and have at least 15 years of service to remain on the County's health insurance plan at their own expense until they reach age 65. The County's Post-Retirement Medical Plan does not issue a separate, audited GAAP-basis report.

##### Plan Administration

Accomack County administers the Accomack County Retiree Benefits Plan (ACRBP)-a single employer defined benefit plan that is used to provide postemployment benefits other than pensions (OPEB) for all permanent full-time general and public safety employees of the County. Management of the ACRBP is vested in the Accomack County Local Finance Board (ACLF Board), which consists of the Chief Financial Officer of the County, the County Treasurer, and at least one other additional person who shall be a citizen of the Commonwealth with proven integrity, business ability, and demonstrated experience in cash management and in investments.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 19 – Other Postemployment Benefits-Health Insurance (Continued)

---

#### A. County (Continued)

##### Benefits Provided

The County establishes employer contribution rates for plan participants as part of the budgetary process each year. The County also determines how the plan will be funded each year, whether it will partially fund the plan or fully fund the plan. Again, this is determined annually as part of the budgetary process. For retirees participating in the *Post-65 Retiree Health Insurance Plan*, the County pays 50% of the monthly employee-only insurance premium with the retiree responsible for the remainder. Participation ceases upon the retiree's death or the retiree's failure to pay their share of the premium. Retirees participating in the *Early Retiree Health Insurance Continuation Plan* are responsible for 100% of the cost of continuing their County insurance coverage. Participation ceases at age 65. Retirees participating in the *County's Supplemental Health Insurance Credit Plan* receive a monthly reimbursement for insurance premiums paid. The base monthly credit is equal to \$2.50 for each year of VRS service. An additional credit of \$450 per month is paid to retirees who became permanently and totally disabled as a direct result of an injury sustained in the performance of their County job. The total reimbursement cannot exceed the premium paid by the retiree. The disability credit ceases when the retiree becomes Medicare eligible or dies. The base credit continues until the retiree's death.

##### Plan Membership

At June 30, 2022 (valuation date), the following employees were covered by the benefit terms:

Total active employees with coverage	264
Total retirees with coverage	<u>63</u>
Total	<u><u>327</u></u>

##### Contributions

Accomack County Code grants the authority to establish and amend the contribution requirements of the County and plan members to the Accomack County Local Finance Board. The Board establishes rates based on an actuarially determined rate. For the year ended June 30, 2023, the County's average contribution rate was .90 percent of covered-employee payroll. Plan members are not required to contribute to the plan.

##### Investment Policy

ACRBP's policy in regard to the allocation of invested assets is established and may be amended by the Accomack County Local Finance Board by a majority vote of its members. It is the policy of the Accomack County Local Finance Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. ACRBP's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of June 30, 2023:

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 19 – Other Postemployment Benefits-Health Insurance (Continued)

#### A. County (Continued)

##### Investment Policy (Continued)

<u>Asset Class</u>	<u>Target allocation</u>
Domestic Equity	36%
International Funds	18%
Fixed Income - U.S.	21%
Hedge Funds	10%
Real Estate	7%
Private Equity	5%
Commodities	3%
Total	<u>100%</u>

##### Concentrations

The Trust does not hold investments in any one organization that represent five percent or more of the OPEB Trust's Fiduciary Net Position.

##### Rate of Return

For the year ended June 30, 2023, the annual money-weighted rate of return on investments, net of investment expense, was 8.55%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

##### Net/OPEB Liability

The County's net OPEB liability was measured as of June 30, 2023. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2022.

##### Actuarial Assumptions

The total OPEB liability in the June 30, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.75%
Discount rate	6.89%
Investment Rate of Return	7.00%

Mortality rates for active employees and healthy retirees were based on the PUB2010 Headcount tables for General employees and for Safety employees and for males and females, fully generational, projected using scale SSA2020.

The long-term expected rate of return on OPEB Plan investments is 7.00% as of June 30, 2023.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 19 – Other Postemployment Benefits-Health Insurance (Continued)

#### A. County (Continued)

##### Discount Rate

The discount rate used to measure the total OPEB liability was 6.89 percent. The projection of cash flows used to determine the discount rate assumed that County contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

##### Changes in Net OPEB Liability - County

	<b><u>Total OPEB Liability (a)</u></b>	<b><u>Net Position (b)</u></b>	<b><u>Liability (a)-(b)</u></b>
Balance at June 30, 2022	\$ 1,705,768	\$ 541,160	\$ 1,164,608
Changes for the year:			
Service Cost	7,920	-	7,920
Interest	115,778	-	115,778
Differences between expected and actual experience	(299,925)	-	(299,925)
Changes in assumptions	(25,074)	-	(25,074)
Contributions-employer	-	138,009	(138,009)
Net investment income	-	51,456	(51,456)
Benefit payments	(67,749)	(67,749)	-
Admin expenses	-	(500)	500
Net changes	<u>(269,050)</u>	<u>121,216</u>	<u>(390,266)</u>
Balance at June 30, 2023	<b><u>\$ 1,436,718</u></b>	<b><u>\$ 662,376</u></b>	<b><u>\$ 774,342</u></b>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 19 – Other Postemployment Benefits-Health Insurance (Continued)

#### A. County (Continued)

The net position as a percentage of total OPEB liability for June 30, 2023 is 46.1%.

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following amounts present the net OPEB liability of the County, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.89%) or one percentage point higher (7.89%) than the current discount rate:

	<b>1.00% Decrease 5.89%</b>	<b>Current Discount Rate 6.89%</b>	<b>1.00% Increase 7.89%</b>
Net OPEB liability	<u>\$ 902,699</u>	<u>\$ 774,342</u>	<u>\$ 663,556</u>

#### Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability of the County, as well as what the net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (3.25%) or one percentage point higher (5.25%) than the current healthcare cost trend rates:

	<b>1.00% Decrease 3.25%</b>	<b>Healthcare Cost Trend 4.25%</b>	<b>1.00% Increase 5.25%</b>
Net OPEB liability	<u>\$ 654,463</u>	<u>\$ 774,342</u>	<u>\$ 913,532</u>

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2023, the County recognized OPEB expense/(recovery) in the amount of \$(29,692). At June 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 72,036	\$ (434,469)
Changes of assumptions	3,236	(328,939)
Net difference between projected and actual earnings on OPEB plan investments	<u>23,285</u>	<u>-</u>
	<u>\$ 98,557</u>	<u>\$ (763,408)</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 19 – Other Postemployment Benefits-Health Insurance (Continued)

#### A. County (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

<u>Year Ending</u> <u>June 30,</u>	<u>Amount</u>
2024	\$ (113,553)
2025	(116,509)
2026	(98,176)
2027	(119,652)
2028	(99,669)
Thereafter	(117,292)

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

#### B. School Board

##### Plan Description

The School Board Post-Retirement Medical Plan is a single employer defined benefit healthcare plan that provides post-retirement health care insurance benefits for employees who are eligible. Employees who retired effective 1985-86 school year or later and under provisions of the Virginia Supplemental Retirement System (VSRS) prior to age 65 and were on full-time status in a VSRS covered position and were participating in the hospitalization plan at the time of retirement are eligible. The School Board's Post-Retirement Healthcare Plan does not issue a separate, audited GAAP basis report.

##### Benefits Provided

Postemployment benefits provided to eligible retirees include health insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses, and dependents of eligible retirees. All permanent employees of the School Board who meet eligibility requirements of the pension plan are eligible to receive postemployment health care benefits. Retirees pay 100% of the monthly premiums. Coverage ceases when retirees reach the age of 65. Surviving spouses can stay in the plan but must pay the full premium.

##### Plan Membership

At June 30, 2022 (valuation date), the following employees were covered by the benefit terms:

Total active employees with coverage	806
Total retirees with coverage	<u>19</u>
Total	<u><u>825</u></u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 19 – Other Postemployment Benefits-Health Insurance (Continued)

#### B. School Board (Continued)

##### Contributions

The School Board establishes employer contribution rates for plan participants as part of the budgetary process each year. The School Board also determines how the plan will be funded each year, whether it will partially fund the plan or fully fund the plan. Again, this is determined annually as part of the budgetary process.

##### Total OPEB Liability

The School Board's total OPEB liability was measured as of June 30, 2023. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2022.

##### Actuarial Assumptions

The total OPEB liability in the June 30, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Salary Increases	2.50%
Discount rate	3.87%

The mortality rates for active and healthy retirees were calculated using the PUBT2010 Headcount for males and females, fully generational, projected using scale SSA2020. Disability tables are based on PUBT2010 DIS Headcount tables for males and females, fully generational, projected using scale SSA2022.

The date of the most recent actuarial experience study for which significant assumptions were based is June 30, 2022.

##### Discount Rate

The discount rate used due to no prefunding of benefits in the OPEB trust for this plan is equal to the yield on a 20-year municipal bond Aa index as of June 30, 2023. The discount rate used for this year's valuation is 3.87%.

##### Changes in Total OPEB Liability

	<b>School Board Total OPEB Liability</b>
Balance at June 30, 2022	\$ 2,213,999
Changes for the year:	
Service Cost	67,760
Interest	82,089
Differences between expected and actual experience	(327,401)
Changes in assumptions	134,497
Benefit payments	(115,284)
Net changes	(158,339)
Balance at June 30, 2023	<b><u>\$ 2,055,660</u></b>



# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 19 – Other Postemployment Benefits-Health Insurance (Continued)

#### B. School Board (Continued)

##### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.87%) or one percentage point higher (4.87%) than the current discount rate:

	<b>1.00% Decrease 2.87%</b>	<b>Current Discount Rate 3.87%</b>	<b>1.00% Increase 4.87%</b>
Net OPEB liability	<u><b>\$ 2,233,493</b></u>	<u><b>\$ 2,055,660</b></u>	<u><b>\$ 1,893,111</b></u>

##### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (3.25% for Choice and Choice Plus Plans/3.50% for HD Plan) or one percentage point higher (5.25% for Choice and Choice Plus Plans/ 5.50% HD Plan) than the current healthcare cost trend rates:

	<b>1.00% Decrease 3.25%/3.50%</b>	<b>Healthcare Cost Trend 4.25%/4.50%</b>	<b>1.00% Increase 5.25%/5.50%</b>
Net OPEB Liability	<u><b>\$ 1,854,696</b></u>	<u><b>\$ 2,055,660</b></u>	<u><b>\$ 2,290,260</b></u>

##### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2023, the School Board recognized OPEB expense in the amount of \$81,230. At June 30, 2023, the School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ (847,911)
Changes of assumptions	480,357	(314,392)
	<u><b>\$ 480,357</b></u>	<u><b>\$ (1,162,303)</b></u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 19 – Other Postemployment Benefits-Health Insurance (Continued)

---

#### *B. School Board (Continued)*

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2024	\$ (68,619)
2025	(68,619)
2026	(68,619)
2027	(68,619)
2028	(68,619)
Thereafter	(338,851)

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

---

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans

---

In addition to their participation in the pension plans offered through the Virginia Retirement System (VRS), the County of Accomack also participates in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

#### *Plan Descriptions*

##### Group Life Insurance Program

All full-time teachers and employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB. Specific information for the GLI is available at <https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

#### *Plan Descriptions (Continued)*

##### Teacher Employee Health Insurance Credit Program

All full time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee Health Insurance Credit (HIC) Program. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

Specific information about the Teacher HIC is available at <https://www.varetire.org/retirees/insurance/healthinscredit/index.asp>.

The GLI and Teacher HIC are administered by the VRS along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Both of these plans are considered multiple employers, cost sharing plans.

##### General Employee Health Insurance Credit Program

The General Employee Health Insurance Credit Program (HIC) is available for all full time, salaried employees of local government entities other than teachers. The General Employee HIC provides all the same benefits as the Teacher HIC, except that this plan is considered a multi-employer agent plan.

As of the June 30, 2022, actuarial valuation, the following employees were covered by the benefit terms of the General Employee Health Insurance Credit Program:

	<u>Primary Government</u>	<u>School Board</u>
Inactive members:		
Members or their beneficiaries currently receiving benefits	38	51
Vested inactive members	3	5
Non-vested inactive members	-	-
Inactive members active elsewhere in VRS	-	-
Total inactive members	41	56
Active members	147	156
Total covered employees	188	212

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

---

#### *Contributions*

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2022. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

#### Primary Government Group Life Insurance Program

Governed by:	<i>Code of Virginia</i> 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to School Divisions and governmental agencies by the Virginia General Assembly.
--------------	---

Total rate:	1.34% of covered employee compensation. Rate allocated 60/40; 0.80% employee and 0.54% employer. Employers may elect to pay all or part of the employee contribution.
-------------	---

June 30, 2023, Contribution - general employees \$78,204

June 30, 2022, Contribution - general employees \$70,410

In June 2022, the Commonwealth made a special contribution of approximately \$30.4 million to the Group Life Insurance plan. This special payment was authorized by a Budget Amendment included in Chapter 1 of the 2022 Appropriation Act.

#### Teacher Group Life Insurance Program

Governed by:	<i>Code of Virginia</i> 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to School Divisions and governmental agencies by the Virginia General Assembly.
--------------	---

Total rate:	1.34% of covered employee compensation. Rate allocated 60/40; 0.80% employee and 0.54% employer. Employers may elect to pay all or part of the employee contribution.
-------------	---

June 30, 2023, Contribution - general employees \$166,791

June 30, 2022, Contribution - general employees \$161,859

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

---

#### *Contributions (Continued)*

##### School Board Non-professional Group Life Insurance Program

Governed by:	<i>Code of Virginia</i> 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to School Divisions and governmental agencies by the Virginia General Assembly.
Total rate:	1.34% of covered employee compensation. Rate allocated 60/40; 0.80% employee and 0.54% employer. Employers may elect to pay all or part of the employee contribution.
June 30, 2023, Contribution - general employees	\$18,247
June 30, 2022, Contribution - general employees	\$17,053

##### Primary Government General Employee Health Insurance Credit Program

Governed by:	<i>Code of Virginia</i> 51.1-1402(E) and may be impacted as a result of funding provided to School Divisions and governmental agencies by the Virginia General Assembly.
Total rate:	0.45% of covered employee compensation.
June 30, 2023, Contribution - general employees	\$35,031
June 30, 2022, Contribution - general employees	\$31,368

##### Teacher Health Insurance Credit Program

Governed by:	<i>Code of Virginia</i> 51.1-1401(E) and may be impacted as a result of funding provided to School Divisions and governmental agencies by the Virginia General Assembly.
Total rate:	1.21% of covered employee compensation.
June 30, 2023, Contribution - teachers	\$373,449
June 30, 2022, Contribution - teachers	\$362,327

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

#### *Contributions (Continued)*

##### School Board Non-professional Health Insurance Credit Program

Governed by: *Code of Virginia 51.1-1402(E)* and may be impacted as a result of funding provided to School Divisions and governmental agencies by the Virginia General Assembly.

Total rate: 1.02 % of covered employee compensation.

June 30, 2023, Contribution - general employees \$34,467

June 30, 2022, Contribution - general employees \$25,401

#### *OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB*

The net OPEB liabilities were measured as of June 30, 2022, and the total OPEB liabilities used to calculate the net OPEB liabilities was determined by an actuarial valuation performed as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022. The covered employer's proportion of the net OPEB liabilities were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2022, relative to the total of the actuarially determined employer contributions for all participating employers.

##### Primary Government Group Life Insurance Program

June 30, 2023 proportionate share of liability	\$	721,735
June 30, 2022 proportion		0.0599%
June 30, 2021 proportion		0.0606%
June 30, 2023 expenses	\$	20,011

##### Teacher Group Life Insurance Program

June 30, 2023 proportionate share of liability	\$	1,659,124
June 30, 2022 proportion		0.1378%
June 30, 2021 proportion		0.1342%
June 30, 2023 expenses	\$	37,189

##### School Board Non-professional Group Life Insurance Program

June 30, 2023 proportionate share of liability	\$	174,835
June 30, 2022 proportion		0.0145%
June 30, 2021 proportion		0.0133%
June 30, 2023 expenses	\$	1,876

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

*OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)*

#### Teacher Health Insurance Credit Program

June 30, 2023 proportionate share of liability	\$ 4,013,062
June 30, 2022 proportion	0.32%
June 30, 2021 proportion	0.31%
June 30, 2023 expenses	\$ 284,282

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expenses above were related to deferred amount from changes in proportion.

#### Primary Government General Employee Health Insurance Credit Program

Changes in net OPEB liability of the General Employee Health Insurance Credit Program were as follows:

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balance at June 30, 2021	\$ 295,549	\$ 76,340	\$ 219,209
Changes for the year:			
Service cost	8,064	-	8,064
Interest	19,690	-	19,690
Change in benefit terms	-	-	-
Changes in assumptions	26,338	-	26,338
Differences between expected and actual experience(19,096)	-	-	(19,096)
Contributions-employer	-	31,080	(31,080)
Contributions-employee	-	-	-
Net investment income (loss)	-	(63)	63
Benefit payments	(23,809)	(23,809)	-
Administrative expenses	-	(179)	179
Other changes	-	17,983	(17,983)
Net changes	11,187	25,012	(13,825)
Balance at June 30,2022	<u>\$ 306,736</u>	<u>\$ 101,352</u>	<u>\$ 205,384</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

*OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)*

In addition, for the year ended June 30, 2023, the County of Accomack recognized OPEB expense of \$2,688 related to the General Employee Health Insurance Credit Program.

#### School Board Non-professional Health Insurance Credit Program

Changes in net OPEB liability of the non-professional Health Insurance Credit Program were as follows:

	<b>Increase (Decrease)</b>		
	<b>Total OPEB Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net OPEB Liability (a) - (b)</b>
Balance at June 30, 2021	\$ 335,475	\$ 25,122	\$ 310,353
Changes for the year:			
Service cost	4,050	-	4,050
Interest	22,655	-	22,655
Change in benefit terms	-	-	-
Changes in assumptions	37,408	-	37,408
Difference between expected and actual experience(10,054)	-	-	(10,054)
Contributions-employer	-	25,374	(25,374)
Contributions-employee	-	-	-
Net investment income (loss)	-	(412)	412
Benefit payments	(7,800)	(7,800)	-
Administrative expenses	-	(83)	83
Other changes	-	596	(596)
Net changes	<u>46,259</u>	<u>17,675</u>	<u>28,584</u>
Balance at June 30,2022	<u><b>\$ 381,734</b></u>	<u><b>\$ 42,797</b></u>	<u><b>\$ 338,937</b></u>

In addition, for the year ended June 30, 2023, the County of Accomack School Board recognized OPEB expense of \$31,941 related to the Non-professional Health Insurance Credit Program.

At June 30, 2023, the County of Accomack reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.



# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

*OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)*

#### Primary Government Group Life Insurance Program

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 57,152	\$ (28,954)
Changes of assumptions	26,920	(70,300)
Net difference between projected and actual earnings on OPEB plan investments	-	(45,098)
Changes in proportion	8,774	(30,094)
Employer contributions subsequent to the measurement date	78,204	-
	<b><u>\$ 171,050</u></b>	<b><u>\$ (174,446)</u></b>

#### Teacher Group Life Insurance Program

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 131,382	\$ (66,560)
Changes of assumptions	61,883	(161,605)
Net difference between projected and actual earnings on OPEB plan investments	-	(103,671)
Changes in proportion	46,054	(109,630)
Employer contributions subsequent to the measurement date	166,791	-
	<b><u>\$ 406,110</u></b>	<b><u>\$ (441,466)</u></b>

#### School Board Non-professional Group Life Insurance Program

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 13,845	\$ (7,014)
Changes of assumptions	6,521	(17,030)
Net difference between projected and actual earnings on OPEB plan investments	-	(10,925)
Changes in proportion	13,889	(20,129)
Employer contributions subsequent to the measurement date	18,247	-
	<b><u>\$ 52,502</u></b>	<b><u>\$ (55,098)</u></b>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

*OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)*

#### Teacher Health Insurance Credit Program

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ (163,579)
Changes of assumptions	117,242	(10,248)
Net difference between projected and actual earnings on OPEB plan investments	-	(4,028)
Changes in proportion	127,715	(279,542)
Employer contributions subsequent to the measurement date	373,449	-
	<b><u>\$ 618,406</u></b>	<b><u>\$ (457,397)</u></b>

#### School Board Non-professional Health Insurance Credit Program

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ (7,716)
Changes of assumptions	32,605	-
Net difference between projected and actual earnings on OPEB plan investments	810	-
Employer contributions subsequent to the measurement date	34,467	-
	<b><u>\$ 67,882</u></b>	<b><u>\$ (7,716)</u></b>

#### Primary Government General Employee Health Insurance Credit Program

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 2,222	\$ (28,421)
Changes of assumptions	30,495	(592)
Net difference between projected and actual earnings on OPEB plan investments	-	(1,042)
Employer contributions subsequent to the measurement date	35,031	-
	<b><u>\$ 67,748</u></b>	<b><u>\$ (30,055)</u></b>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

*OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)*

The deferred outflows of resources related to OPEB resulting from the County of Accomack's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense in future periods as follows:

Year Ended June 30	Increase(Reduction) to OPEB Expense		
	Primary Government Health Insurance Credit Program	School Board Teacher Health Insurance Credit Program	School Board Non- professional Health Insurance Credit Program
2024	\$(322)	\$(48,682)	\$8,055
2025	(620)	(48,762)	8,055
2026	(981)	(52,492)	7,141
2027	2,238	(34,184)	2,448
2028	1,233	(29,914)	-
After 2028	1,114	1,594	-

Year Ended June 30	Increase(Reduction) to OPEB Expense		
	Primary Government Group Life Insurance	School Board Teacher Group Life Insurance	School Board Non- professional Group Life Insurance
2024	(15,688)	(48,586)	(6,772)
2025	(15,343)	(51,174)	(5,998)
2026	(41,885)	(102,529)	(10,837)
2027	(1,671)	4,221	1,339
2028	(7,013)	(4,079)	1,425
After 2028	-	-	-

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

#### *Actuarial Assumptions and Other Inputs*

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2021, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022:

Inflation	2.50%
Salary increases, including inflation:	
Locality - general employees	3.50% - 5.35%
Locality - hazardous duty employees	3.50% - 4.75%
Teachers	3.50% - 5.95%
Healthcare cost trend rates:	
Under age 65	7.00% - 4.75%
Ages 65 and older	5.25% - 4.75%
Investment rate of return, net investment expenses	GLI & HIC: 6.75%

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail in Note 21.

#### *Net OPEB Liabilities*

The net OPEB liabilities represent each program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2022, net OPEB liability amounts for the various VRS OPEB programs are as follows:

	<b>Group Life Insurance Program</b>	<b>Teacher Health Insurance Credit Program</b>
Total OPEB liability	\$3,672,085,295	\$1,470,891,106
Plan fiduciary net position	2,467,988,880	221,844,577
Employers' net OPEB liability	<b>\$ 1,204,096,415</b>	<b>\$ 1,249,046,529</b>
Plan fiduciary net position as a percentage of total OPEB liability	67.21%	15.08%

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

#### Long-Term Expected Rate of Return

##### Group Life Insurance and Health Insurance Credit Programs

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public equity	34.00%	5.71%	1.94%
Fixed income	15.00%	2.04%	0.31%
Credit strategies	14.00%	4.78%	0.67%
Real assets	14.00%	4.47%	0.63%
Private equity	14.00%	9.73%	1.36%
MAPS-Multi-Asset Public Strategies	6.00%	3.73%	0.22%
PIP-Private Investment Partnership	3.00%	6.55%	0.20%
	<b>100.00%</b>		<b>5.33%</b>
	Inflation		2.50%

- \* The above allocation provides for a one-year return of 7.83%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.5%.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 20 – Other Postemployment Benefits Liability - Virginia Retirement System Plans Plan Descriptions (Continued)

#### *Discount Rate*

The discount rate used to measure the GLI and HIC OPEB liabilities was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance, and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2022, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2021, on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### *Sensitivity of the Net OPEB Liability to Changes in the Discount Rate*

The following presents the net OPEB liabilities of the County of Accomack using the discount rate of 6.75%, as well as what the County's net OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower (5.75% HIC; GLI) or one percentage point higher (7.75% HIC; GLI) than the current discount rate:

	1.00% Decrease	Current Discount Rate	1.00% Increase
Primary Government GLI Net OPEB liability	\$ 1,050,209	\$ 721,735	\$ 456,283
Teacher GLI Net OPEB liability	\$ 2,414,220	\$ 1,659,124	\$ 1,048,904
School Board Non-professional GLI Net OPEB liability	\$ 254,405	\$ 174,835	\$ 110,531
Teacher HIC Net OPEB liability	\$ 4,522,766	\$ 4,013,062	\$ 3,580,998
School Board Non-professional HIC Net OPEB liability	\$ 372,646	\$ 338,937	\$ 309,774
General Employee HIC Net OPEB liability	\$ 238,427	\$ 205,384	\$ 177,270

#### *OPEB Plan Fiduciary Net Position*

Detailed information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2022 Annual Comprehensive Financial Report (Annual Report). A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 21 – Defined Benefit Pension Plan

#### *Plan Description*

All full-time, salaried permanent employees of the County and non-professional employees (non-teachers) of the School Board are automatically covered by the VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees - Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criterion. The specific information for each plan and the eligibility for covered groups within each plan are available at

<https://www.varetire.org/members/benefits/defined-benefit/plan1.asp>,

<https://www.varetire.org/members/benefits/defined-benefit/plan2.asp>,

<https://www.varetirement.org/hybrid.html>

#### *Employees Covered by Benefit Terms*

As of the June 30, 2021, actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	County Number	School Board Number
Inactive members or their beneficiaries currently receiving benefits	220	105
Inactive members:		
Vested inactive members	43	30
Non-vested inactive members	99	63
LTD	-	-
Total inactive members	362	198
Active elsewhere in VRS	88	31
Active members	284	156
Total covered employees	734	385

#### *Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The County's and School Board's contractually required contribution rates for the year ended June 30, 2023, were 8.83% and 2.70%, respectively, of covered employee compensation. These rates were based on an actuarially determined rate from an actuarial valuation as of June 30, 2021.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 21 – Defined Benefit Pension Plan (Continued)

---

#### *Contributions (Continued)*

These rates, when combined with employee contributions, were expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$1,273,643 and \$1,087,176 for the years ended June 30, 2023 and 2022, respectively. Contributions to the pension plan from the School Board were \$92,274 and \$82,888 for the years ended June 30, 2023 and 2022, respectively.

#### *Net Pension Liability*

The net pension liability is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For political subdivisions, the net pension liability was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2021, rolled forward to the measurement date of June 30, 2022.

#### *Actuarial Assumptions*

The total pension liability for General Employees and Public Safety employees with Hazardous Duty Benefits in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation	2.50%
General Employees - Salary increases, including inflation	
Public Safety Employees with hazardous duty benefits -	
Salary increases, including inflation	3.50% - 5.35%
	6.75%, net of pension plan investment
Investment rate of return	expense, including inflation

Mortality rates: General employees - 15% to 20% of deaths are assumed to be service related. Public Safety Employees - 45% to 70% of deaths are assumed to be service related. Mortality is projected using the applicable Pub-2010 Mortality Table with various set back or set forwards for both males and females.

The actuarial assumptions used in the June 30, 2021, valuation was based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

General Employees - Non-Hazardous Duty: Updated mortality table; adjusted retirement rates; adjusted withdrawal rates to better fit experience at each age and service through 9 years of service; no change to disability rates; no change to salary scale; no change to line of duty disability; and no change to discount rate.

Public Safety Employees: Updated mortality table; adjusted retirement rates to better fit experience and extended final retirement age from 65 to 70; decreased rates of withdrawal; no change to disability rates, salary scale, line of duty disability, or discount rate.



# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 21 – Defined Benefit Pension Plan (Continued)

#### *Long-Term Expected Rate of Return*

See Note 20 for information related to the long-term expected rate of return for System investments.

#### *Discount Rate*

See Note 20 for information related to the discount rate used to measure the total pension liability.

#### *Changes in Net Pension Liability (Asset)*

<u>County</u>	Increase (Decrease)		Net Pension Liability (Asset) (a) – (b)
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	
Balances at June 30, 2021	\$ 68,764,077	\$ 74,513,943	\$ (5,749,866)
Changes for the year:			
Service cost	1,444,332	-	1,444,332
Interest	4,618,720	-	4,618,720
Difference between expected and actual	(1,764,258)	-	(1,764,258)
Assumption changes	-	-	-
Contributions - employer	-	1,019,073	(1,019,073)
Contributions - employee	-	612,791	(612,791)
Net investment income (loss)	-	(56,903)	56,903
Benefit payments, including refunds of employee contributions	(3,565,867)	(3,565,867)	-
Administrative expense	-	(46,673)	46,673
Other changes	-	1,703	(1,703)
Net changes	732,927	(2,035,876)	2,768,803
Balances at June 30, 2022	<u>\$ 69,497,004</u>	<u>\$ 72,478,067</u>	<u>\$ (2,981,063)</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 21 – Defined Benefit Pension Plan (Continued)

#### Changes in Net Pension Liability (Asset) (Continued)

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) – (b)
<b>School Board</b>			
Balances at June 30, 2021	\$ 13,958,987	\$ 16,551,641	\$ (2,592,654)
Changes for the year:			
Service cost	253,895	-	253,895
Interest	935,303	-	935,303
Difference between expected and actual	(18,467)	-	(18,467)
Assumption changes	-	-	-
Contributions - employer	-	92,274	(92,274)
Contributions - employee	-	142,009	(142,009)
Net investment income (loss)	-	(13,046)	13,046
Benefit payments, including refunds of employee contributions	(713,081)	(713,081)	-
Administrative expense	-	(10,375)	10,375
Other changes	-	377	(377)
Net changes	457,650	(501,842)	959,492
Balances at June 30, 2022	<u>\$ 14,416,637</u>	<u>\$ 16,049,799</u>	<u>\$ (1,633,162)</u>

#### Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of the political subdivision using the discount rate of 6.75%, as well as what the political subdivision's net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1.00% Decrease (5.75%)	Current Discount Rate (6.75%)	1.00% Increase (7.75%)
County's net pension liability (asset)	\$ 5,804,963	\$ (2,981,063)	\$ (10,197,403)
School Board's net pension liability (asset)	\$ (37,228)	\$ (1,633,162)	\$ (2,959,413)

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 21 – Defined Benefit Pension Plan (Continued)

#### *Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

For the year ended June 30, 2023, the County and School Board recognized pension expense/(recovery) of \$(306,194) and \$(188,221), respectively. At June 30, 2023, the County and School Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b><u>County</u></b>	<b>Outflows of Resources</b>	<b>Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ (1,463,150)
Changes of assumptions	1,161,957	-
Net difference between projected and actual earnings on pension plan investments	-	(2,184,374)
Employer current year contributions	1,273,643	-
	<b>\$ 2,435,600</b>	<b>\$ (3,647,524)</b>

<b><u>School Board</u></b>	<b>Outflows of Resources</b>	<b>Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ (61,967)
Changes of assumptions	84,981	-
Net difference between projected and actual earnings on pension plan investments	-	(483,040)
Employer current year contributions	92,274	-
	<b>\$ 177,255</b>	<b>\$ (545,007)</b>

The amounts reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability (Asset) in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	<b>Increase (Reduction) to Pension Expense</b>	
<b><u>Year Ending</u></b>	<b><u>County</u></b>	<b><u>School Board</u></b>
2024	\$ (755,119)	\$ (159,846)
2025	(1,020,778)	(198,302)
2026	(1,713,630)	(324,635)
2027	1,003,960	222,757
2028	-	-
Thereafter	-	-
	<b>\$ (2,485,567)</b>	<b>\$ (460,026)</b>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

---

### Note 21 – Defined Benefit Pension Plan (Continued)

---

#### *Pension Plan Data*

Information about the VRS Political Subdivision Retirement Plans is also available in the separately issued VRS 2022 Annual Report. A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500

---

### Note 22 – Defined Benefit Pension Plan - Teacher Cost Sharing Plan

---

#### *Plan Description*

All full-time, salaried permanent (professional) employees of Virginia public school divisions, including County of Accomack, (the "School Division"), are automatically covered by the VRS Teacher Retirement Plan upon employment. This multiple employer, cost sharing plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employers pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

#### *Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required contribution rate for the year ended June 30, 2023, was 16.62% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$4,874,201 and \$4,779,628 for the years ended June 30, 2023 and 2022, respectively.

#### *Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

At June 30, 2023, the school division reported a liability of \$30,638,239 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2022, and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2022, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2022, the school division's proportion was 0.32181% as compared to 0.31132% at June 30, 2021.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 22 – Defined Benefit Pension Plan - Teacher Cost Sharing Plan (Continued)

#### *Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)*

For the year ended June 30, 2023, the school division recognized pension expense of \$1,052,241. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2022, measurement date, the difference between the expected and actual contributions is included with the pension expense calculation.

At June 30, 2023, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>County</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ (2,112,628)
Changes of assumptions	2,888,569	-
Net difference between projected and actual earnings on pension plan investments	1,025,182	(3,994,585)
Change in Proportionate Share	-	(2,133,690)
Employer current year contributions	4,874,201	-
	<u>\$ 8,787,952</u>	<u>\$ (8,240,903)</u>

The \$4,874,201 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending</u>	<u>Increase (Reduction) to Pension Expense</u>
	<u>County</u>
2024	\$ (1,601,568)
2025	(1,872,925)
2026	(2,886,450)
2027	2,033,791
2028	-
Thereafter	-
	<u>\$ (4,327,152)</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 22 – Defined Benefit Pension Plan - Teacher Cost Sharing Plan (Continued)

#### Net Pension Liability

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2022, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	Employee Retirement Plan
Total Pension Liability	\$ 54,732,329,433
Plan Fiduciary Net Position	45,211,730,774
Employer's Net Pension Liability	9,520,598,659
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	82.61%

#### Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability of the school division using the discount rate of 6.75%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1.00% Decrease (5.75%)	Current Discount Rate (6.75%)	1.00% Increase (7.75%)
School division's proportionate share of the VRS Teacher Employee Retirement plan net pension liability	\$ 54,722,240	\$ 30,638,239	\$ 11,028,566

#### Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2022 Annual Comprehensive Financial Report (Annual Report). A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2.

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 23 – Summary of Pension and Other Postemployment Benefits Elements

	Governmental Activities	Business- Type Activities	Primary Government	Component Unit, School Board
Deferred outflows of resources - pensions				
VRS, County	\$ 2,348,131	\$ 87,469	\$ 2,435,600	\$ -
VRS, Teacher	-	-	-	8,787,952
VRS, School Board Non-professional	-	-	-	177,255
Total deferred outflows of resources - pensions	<u>\$ 2,348,131</u>	<u>\$ 87,469</u>	<u>\$ 2,435,600</u>	<u>\$ 8,965,207</u>
Deferred outflow of resources - OPEB				
Local Plan	\$ 95,019	\$ 3,538	\$ 98,557	\$ 480,357
VRS, County GLI	164,909	6,141	171,050	-
VRS, County HIC	65,316	2,432	67,748	-
VRS, Teacher GLI	-	-	-	406,110
VRS, Non-professional GLI	-	-	-	52,502
VRS, Teacher HIC	-	-	-	618,406
VRS, Non-professional HIC	-	-	-	67,882
Total deferred outflow of resources - OPEB	<u>\$ 325,244</u>	<u>\$ 12,111</u>	<u>\$ 337,355</u>	<u>\$ 1,625,257</u>
Net pension asset VRS	<u>\$ 2,874,005</u>	<u>\$ 107,058</u>	<u>\$ 2,981,063</u>	<u>\$ 1,633,162</u>
Total net pension asset	<u>\$ 2,874,005</u>	<u>\$ 107,058</u>	<u>\$ 2,981,063</u>	<u>\$ 1,633,162</u>
Net pension liability VRS	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 30,638,239</u>
Total net pension liability	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 30,638,239</u>
Net OPEB liability				
Local Plan	\$ 746,543	\$ 27,799	\$ 774,342	\$ 2,055,660
VRS, County GLI	695,825	25,910	721,735	-
VRS, County HIC	198,011	7,373	205,384	-
VRS, Teacher GLI	-	-	-	1,659,124
VRS, Non-professional GLI	-	-	-	174,835
VRS, Teacher HIC	-	-	-	4,013,062
VRS, Non-professional HIC	-	-	-	338,937
Total net OPEB liability	<u>\$ 1,640,379</u>	<u>\$ 61,082</u>	<u>\$ 1,701,461</u>	<u>\$ 8,241,618</u>
Deferred inflows of resources – pensions - VRS	<u>\$ 3,516,531</u>	<u>\$ 130,993</u>	<u>\$ 3,647,524</u>	<u>\$ 8,785,910</u>
Total deferred inflows of resources-pensions	<u>\$ 3,516,531</u>	<u>\$ 130,993</u>	<u>\$ 3,647,524</u>	<u>\$ 8,785,910</u>
Deferred inflows or resources - OPEB				
Local Plan	\$ 736,002	\$ 27,406	\$ 763,408	\$ 1,162,303
VRS, County GLI	168,183	6,263	174,446	-
VRS, County HIC	28,976	1,079	30,055	-
VRS, Teacher GLI	-	-	-	441,466
VRS, Non-professional GLI	-	-	-	55,098
VRS, Teacher HIC	-	-	-	457,397
VRS, Non-professional HIC	-	-	-	7,716
Total deferred inflows of resources - OPEB	<u>\$ 933,161</u>	<u>\$ 34,748</u>	<u>\$ 967,909</u>	<u>\$ 2,123,980</u>

# County of Accomack, Virginia

## Notes to Financial Statements

June 30, 2023

### Note 23 – Summary of Pension and Other Postemployment Benefits Elements (Continued)

	Governmental Activities	Business- Type Activities	Primary Government	Component Unit, School Board
Pension expense				
VRS, County	\$ (295,198)	\$ (10,996)	\$ (306,194)	\$ -
VRS, Teacher	-	-	-	1,052,241
VRS, Non-professional	-	-	-	(188,221)
Total pension expense	<u>\$ (295,198)</u>	<u>\$ (10,996)</u>	<u>\$ (306,194)</u>	<u>\$ 864,020</u>
OPEB expense				
Local Plan	\$ (28,626)	\$ (1,066)	\$ (29,692)	\$ 81,230
VRS, County GLI	19,293	718	20,011	-
VRS, County HIC	2,592	96	2,688	-
VRS, Teacher GLI	-	-	-	37,189
VRS, Non-professional GLI	-	-	-	1,876
VRS, Teacher HIC	-	-	-	284,282
VRS, Non-professional HIC	-	-	-	31,941
Total OPEB expense	<u>\$ (6,741)</u>	<u>\$ (252)</u>	<u>\$ (6,993)</u>	<u>\$ 436,518</u>

### Note 24 – Termination Benefit - School Board Early Retirement Option Program

The School Board established an Early Retirement Program in which eligible employees electing early retirement will be eligible to earn an annual supplement not to exceed 10% of his/her contracted salary earned during their last year of full-time employment with the School Division. An employee must work at least 10 days during the contract year in order to receive the 10% supplement. Employees electing early retirement may continue in the program until the earlier of (1) the death of the retired employee, or (2) participation by the retirement employee for seven years in the Early Retirement Option Program after retirement.

Any full-time employee of the School Board is eligible to retire under the Early Retirement Option Program at any time after age 50, provided (1) he/she is a professional employee and has completed 30 years of service with the last 15 consecutive years being in the Accomack County Public School System or he/she is a classified employee (teaching assistant, cafeteria worker, cafeteria manager, clerical staff, building or bus maintenance worker, or custodian) and has completed a minimum of the last 15 consecutive full-time years with the Accomack County Public School System (2) he/she has reached age 50 prior to September 1st of the year electing this option. Program participation ends the September 1st following a maximum of seven years of participation in the program.

The value of the supplement paid to the retiree exceeds the fair value of the services rendered by the retiree. The liability for this termination benefit is calculated by taking the difference of the supplement received and the fair value of services rendered and multiplied by years remaining in the program. As of June 30, 2023, all plan participants have concluded service, and the liability is zero.





# **Required Supplementary Information**

*(Other than Management Discussion & Analysis)*

County of Accomack, Virginia

Exhibit 12

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios - Primary Government

Measurement Date of June 30,	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Total Pension Liability</b>									
Service cost	\$ 1,133,269	\$ 1,164,856	\$ 1,230,959	\$ 1,298,423	\$ 1,247,409	\$ 1,268,964	\$ 1,441,490	\$ 1,439,153	\$ 1,444,332
Interest	3,205,991	3,381,633	3,558,288	3,833,911	3,871,332	4,032,880	4,138,934	4,228,903	4,618,720
Changes of benefit terms	-	3,676	1,369,301	-	-	-	-	-	-
Differences between expected and actual experience	-	57,300	134,701	(1,318,152)	537,387	161,557	(642,763)	(353,261)	(1,764,258)
Changes in assumptions	-	-	-	(417,284)	-	1,720,389	-	2,642,155	-
Benefit payments, including refunds of employee contributions	(1,741,471)	(1,918,709)	(2,248,923)	(2,462,632)	(3,261,983)	(3,434,638)	(3,522,985)	(3,686,585)	(3,565,867)
Net change in total pension liability	2,597,789	2,688,756	4,044,326	934,266	2,394,145	3,749,152	1,414,676	4,270,365	732,927
Total pension liability - beginning	46,670,602	49,268,391	51,957,147	56,001,473	56,935,739	59,329,884	63,079,036	64,493,712	68,764,077
Total pension liability - ending (a)	49,268,391	51,957,147	56,001,473	56,935,739	59,329,884	63,079,036	64,493,712	68,764,077	69,497,004
<b>Plan Fiduciary Net Position</b>									
Contributions - employer	912,155	918,486	1,071,751	896,974	915,071	897,263	931,306	989,919	1,019,073
Contributions - employee	538,436	543,528	560,988	575,555	587,929	696,872	618,160	608,921	612,791
Net investment income	6,800,749	2,272,415	894,070	6,254,600	4,164,022	3,887,497	1,163,532	16,327,201	(56,903)
Benefit payments, including refunds of employee contributions	(1,741,471)	(1,918,709)	(2,248,923)	(2,462,632)	(3,261,983)	(3,434,638)	(3,522,985)	(3,686,585)	(3,565,867)
Administrative expense	(36,498)	(31,130)	(31,994)	(36,392)	(36,658)	(39,414)	(40,439)	(41,555)	(46,673)
Other	358	(479)	(379)	(5,551)	(3,672)	(2,442)	(1,360)	1,529	1,703
Net change in plan fiduciary net position	6,473,729	1,784,111	245,513	5,222,554	2,364,709	2,005,138	(851,786)	14,199,430	(2,035,876)
Plan fiduciary net position - beginning	43,070,545	49,544,274	51,328,385	51,573,898	56,796,452	59,161,161	61,166,299	60,314,513	74,513,943
Plan fiduciary net position - ending (b)	49,544,274	51,328,385	51,573,898	56,796,452	59,161,161	61,166,299	60,314,513	74,513,943	72,478,067
County's net pension liability (asset) - ending (a) - (b)	<u>\$ (275,883)</u>	<u>\$ 628,762</u>	<u>\$ 4,427,575</u>	<u>\$ 139,287</u>	<u>\$ 168,723</u>	<u>\$ 1,912,737</u>	<u>\$ 4,179,199</u>	<u>\$ (5,749,866)</u>	<u>\$ (2,981,063)</u>
Plan fiduciary net position as a percentage of the total pension liability	100.56%	98.79%	92.09%	99.76%	99.72%	96.97%	93.52%	108.36%	104.29%
Covered payroll	\$ 10,773,964	\$ 10,896,299	\$ 11,022,754	\$ 11,301,324	\$ 11,682,982	\$ 12,252,470	\$ 12,908,703	\$ 12,504,886	\$ 13,028,377
County's net pension liability (asset) as a percentage of covered payroll	-2.56%	5.77%	40.17%	1.23%	1.44%	15.61%	32.38%	-45.98%	-22.88%

This schedule is intended to show information for ten years. However, information prior to the 2014 valuation is not available. Additional years will be included as they become available.

**Schedule of Changes in Net Pension Liability (Asset) and Related Ratios -  
Component Unit School Board (Nonprofessional)**

<b>Measurement Date of June 30,</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
<b>Total Pension Liability</b>									
Service cost	\$ 317,109	\$ 295,580	\$ 296,936	\$ 269,197	\$ 289,593	\$ 268,105	\$ 282,013	\$ 253,506	\$ 253,895
Interest	730,383	770,263	778,450	798,537	804,276	832,871	853,430	880,280	935,303
Differences between expected and actual experience	-	(433,562)	(272,255)	(402,077)	(87,901)	25,602	5,904	(226,895)	(18,467)
Changes in assumptions	-	-	-	(55,425)	-	320,187	-	378,021	-
Benefit payments, including refunds of employee contributions	(445,583)	(509,990)	(520,646)	(511,696)	(544,817)	(650,123)	(752,902)	(734,224)	(713,081)
Net change in total pension liability	601,909	122,291	282,485	98,536	461,151	796,642	388,445	550,688	457,650
Total pension liability - beginning	10,656,840	11,258,749	11,381,040	11,663,525	11,762,061	12,223,212	13,019,854	13,408,299	13,958,987
Total pension liability - ending (a)	11,258,749	11,381,040	11,663,525	11,762,061	12,223,212	13,019,854	13,408,299	13,958,987	14,416,637
<b>Plan Fiduciary Net Position</b>									
Contributions - employer	266,876	217,678	219,731	116,380	110,918	95,195	90,408	82,888	92,274
Contributions - employee	149,754	145,565	145,477	141,852	138,361	137,777	134,523	125,010	142,009
Net investment income	1,525,205	507,774	199,764	1,395,490	930,335	872,720	260,171	3,627,411	(13,046)
Benefit payments, including refunds of employee contributions	(445,583)	(509,990)	(520,646)	(511,696)	(544,817)	(650,123)	(752,902)	(734,224)	(713,081)
Administrative expense	(8,164)	(7,000)	(7,162)	(8,145)	(8,121)	(8,872)	(9,164)	(9,289)	(10,375)
Other	81	(108)	(85)	(1,238)	(825)	(548)	(304)	340	377
Net change in plan fiduciary net position	1,488,169	353,919	37,079	1,132,643	625,851	446,149	(277,268)	3,092,136	(501,842)
Plan fiduciary net position - beginning	9,652,963	11,141,132	11,495,051	11,532,130	12,664,773	13,290,624	13,736,773	13,459,505	16,551,641
Plan fiduciary net position - ending (b)	11,141,132	11,495,051	11,532,130	12,664,773	13,290,624	13,736,773	13,459,505	16,551,641	16,049,799
School Board Component Unit's net pension liability (asset) - ending (a) - (b)	<b>\$ 117,617</b>	<b>\$ (114,011)</b>	<b>\$ 131,395</b>	<b>\$ (902,712)</b>	<b>\$ (1,067,412)</b>	<b>\$ (716,919)</b>	<b>\$ (51,206)</b>	<b>\$ (2,592,654)</b>	<b>\$ (1,633,162)</b>
Plan fiduciary net position as a percentage of the total pension liability	98.96%	101.00%	98.87%	107.67%	108.73%	105.51%	100.38%	118.57%	111.33%
Covered payroll	\$ 2,985,035	\$ 2,953,111	\$ 2,867,655	\$ 2,952,275	\$ 2,962,415	\$ 2,959,628	\$ 2,922,208	\$ 2,741,026	\$ 3,135,957
School Board Component Unit's net pension liability (asset) as a percentage of covered payroll	3.94%	-3.86%	4.58%	-30.58%	-36.03%	-24.22%	-1.75%	-94.59%	-52.08%

This schedule is intended to show information for ten years. However, information prior to the 2014 valuation is not available. Additional years will be included as they become available.

# County of Accomack, Virginia

Exhibit 14

## Schedule of Employer Contributions - Pension Plans

Fiscal Year Ended June 30,	Contractually Required Contribution	Contributions in Relation to Contractually Required Contribution	Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll
<b>Primary Government</b>					
2023	\$ 1,273,643	\$ 1,273,643	\$ -	\$ 14,444,297	8.82%
2022	1,087,176	1,087,176	-	13,028,377	8.34%
2021	1,054,256	1,054,256	-	12,504,886	8.43%
2020	938,533	938,533	-	12,908,703	7.27%
2019	897,129	897,129	-	12,252,470	7.32%
2018	915,072	915,072	-	11,682,982	7.83%
2017	912,017	912,017	-	11,301,324	8.07%
2016	1,111,094	1,111,094	-	11,022,754	10.08%
2015	922,916	922,916	-	10,896,299	8.47%
2014	912,555	912,555	-	10,773,964	8.47%
<b>Component Unit School Board (Nonprofessional)</b>					
2023	\$ 92,274	\$ 92,274	\$ -	\$ 3,379,101	2.73%
2022	82,888	82,888	-	3,135,957	2.64%
2021	90,408	90,408	-	2,741,026	3.30%
2020	90,480	90,480	-	2,922,208	3.10%
2019	94,785	94,785	-	2,959,628	3.20%
2018	111,026	111,026	-	2,962,415	3.75%
2017	123,405	123,405	-	2,952,275	4.18%
2016	212,780	212,780	-	2,867,655	7.42%
2015	219,121	219,121	-	2,953,111	7.42%
2014	265,967	265,967	-	2,985,035	8.91%
<b>Component Unit School Board (professional)</b>					
2023	\$ 4,874,201	\$ 4,874,201	\$ -	\$ 30,863,537	15.79%
2022	4,779,628	4,779,628	-	29,944,352	15.96%
2021	4,363,784	4,363,784	-	27,531,386	15.85%
2020	4,363,784	4,363,784	-	28,763,204	15.17%
2019	4,317,242	4,317,242	-	28,232,714	15.29%
2018	4,503,835	4,503,835	-	28,050,143	16.06%
2017	3,778,447	3,778,447	-	25,773,854	14.66%
2016	3,658,456	3,658,456	-	26,020,312	14.06%
2015	3,734,610	3,734,610	-	25,755,930	14.50%

The School Board Professional Schedule is intended to show information for ten years. However, information prior to 2015 is not available. Additional years will be included as they become available.

County of Accomack, Virginia

Exhibit 15

Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan -  
Component Unit School Board

Measurement Date of June 30,	2014	2015	2016	2017	2018	2019	2020	2021	2022
Employer's proportion of the net pension liability	0.35461%	0.34623%	0.34113%	0.34367%	0.34568%	0.33688%	0.32840%	0.31132%	0.32181%
Employer's proportionate share of the net pension liability	\$ 42,854,000	\$ 43,578,000	\$ 47,806,000	\$ 42,264,000	\$ 40,652,000	\$ 44,335,323	\$ 47,790,825	\$ 24,168,075	\$ 30,638,239
Employer's covered payroll	\$ 25,913,927	\$ 25,755,930	\$ 26,020,312	\$ 25,773,854	\$ 28,050,143	\$ 28,232,714	\$ 28,763,204	\$ 27,531,386	\$ 29,944,352
Employer's proportionate share of the net pension liability as a Percentage of its Covered Payroll	60.47%	59.10%	54.43%	60.98%	69.00%	63.68%	60.19%	113.92%	97.74%
Plan fiduciary net position as a percentage of the total pension liability	70.88%	70.68%	68.28%	72.92%	74.81%	73.51%	71.47%	85.46%	82.61%

This schedule is intended to show information for ten years. However, information prior to 2014 is not available. Additional years will be included as they become available.

# County of Accomack, Virginia

Exhibit 16

## Schedule of Changes in Net OPEB Liability and Related Ratios - Primary Government

Measurement Date of June 30,	2017	2018	2019	2020	2021	2022	2023
<b>Total OPEB liability</b>							
Service cost	\$ 115,033	\$ 118,484	\$ 20,186	\$ 16,296	\$ 16,785	\$ 11,604	\$ 7,920
Interest	72,863	78,474	107,064	119,921	125,843	112,364	115,778
Differences between expected and actual experience	-	180,090	-	-	(258,054)	-	(299,925)
Changes in assumptions	-	(361,325)	(225,408)	(28,772)	(48,756)	4,160	(25,074)
Benefit payments	(50,793)	(86,085)	(77,051)	(63,071)	(63,640)	(67,879)	(67,749)
Net change in total OPEB liability	137,103	(70,362)	(175,209)	44,374	(227,822)	60,249	(269,050)
Total OPEB liability - beginning	1,937,435	2,074,538	2,004,176	1,828,967	1,873,341	1,645,519	1,705,768
Total OPEB liability - ending (a)	2,074,538	2,004,176	1,828,967	1,873,341	1,645,519	1,705,768	1,436,718
<b>Plan Fiduciary Net Position</b>							
Contributions - employer	44,552	138,543	131,847	121,561	125,814	100,255	138,009
Net investment income	19,008	21,638	12,294	11,434	120,765	(66,310)	51,456
Benefit payments	-	(86,085)	(77,051)	(63,071)	(63,640)	(67,879)	(67,749)
Administrative expense	(500)	(1,008)	(1,002)	(500)	(500)	(500)	(500)
Net change in plan fiduciary net position	63,060	73,088	66,088	69,424	182,439	(34,434)	121,216
Plan fiduciary net position - beginning	121,495	184,555	257,643	323,731	393,155	575,594	541,160
Plan fiduciary net position - ending (b)	184,555	257,643	323,731	393,155	575,594	541,160	662,376
County's net OPEB liability - ending (a) - (b)	<b>\$ 1,889,983</b>	<b>\$ 1,746,533</b>	<b>\$ 1,505,236</b>	<b>\$ 1,480,186</b>	<b>\$ 1,069,925</b>	<b>\$ 1,164,608</b>	<b>\$ 774,342</b>
Plan fiduciary net position as a percentage of the total OPEB liability	8.90%	12.86%	17.70%	20.99%	34.98%	31.73%	46.10%
Covered payroll	\$ 11,036,000	\$ 12,139,885	\$ 12,515,330	\$ 13,025,827	\$ 13,039,941	\$ 14,742,320	\$ 15,264,313
County's net pension liability as a percentage of covered payroll	17.13%	14.39%	12.03%	11.36%	8.20%	7.90%	5.07%

This schedule is intended to show information for ten years. However, information prior to 2017 is not available. Additional years will be included as they become available.

# County of Accomack, Virginia

Exhibit 17

## Schedule of Changes in Net OPEB Liability and Related Ratios - School Board

Measurement Date of June 30,	2017	2018	2019	2020	2021	2022	2023
<b>Total OPEB liability</b>							
Service cost	\$ 157,700	\$ 161,643	\$ 89,708	\$ 105,487	\$ 108,124	\$ 125,490	\$ 67,760
Interest	97,588	100,171	92,588	87,371	75,672	50,442	82,089
Differences between expected and actual experience	(68,188)	(114,333)	-	-	(661,445)	-	(327,401)
Changes in assumptions	-	90,678	132,169	201,558	136,675	(377,270)	134,497
Benefit payments	(124,000)	(128,960)	(97,520)	(95,398)	(104,076)	(171,875)	(115,284)
Net change in total OPEB liability	63,100	109,199	216,945	299,018	(445,050)	(373,213)	(158,339)
Total OPEB liability - beginning	2,344,000	2,407,100	2,516,299	2,733,244	3,032,262	2,587,212	2,213,999
Total OPEB liability - ending (a)	<b>\$ 2,407,100</b>	<b>\$ 2,516,299</b>	<b>\$ 2,733,244</b>	<b>\$ 3,032,262</b>	<b>\$ 2,587,212</b>	<b>\$ 2,213,999</b>	<b>\$ 2,055,660</b>
Covered payroll	\$ 28,842,000	\$ 30,556,723	\$ 34,238,439	\$ 31,025,337	\$ 31,114,584	\$ 33,717,632	\$ 36,801,802
School Board's total liability as a percentage of covered payroll	8.35%	8.23%	7.98%	9.77%	8.32%	6.57%	5.59%

This schedule is intended to show information for ten years. However, information prior to 2017 is not available. Additional years will be included as they become available.

Schedule of Employer Contributions - Primary Government - OPEB Plans

Fiscal Year Ended June 30,	Actuarially Determined Contribution	Contributions in Relation to		Employer's Covered Payroll	Contributions as a % of Covered Payroll
		Contractually Required Contribution	Contribution Deficiency (Excess)		
2023	\$ 71,331	\$ 138,009	\$ (66,678)	\$ 15,264,313	0.90%
2022	100,650	100,255	395	14,742,320	0.68%
2021	100,318	125,814	(25,496)	13,039,941	0.96%
2020	133,435	121,561	11,874	13,025,827	0.93%
2019	132,829	131,847	982	12,515,330	1.05%
2018	133,000	138,543	(5,543)	12,139,885	1.14%
2017	126,000	97,000	29,000	11,036,000	0.88%

This schedule is intended to show information for ten years. However, information prior to 2017 is not available. Additional years will be included as they become available.



## County of Accomack, Virginia

Exhibit 19

### Schedule of Investment Returns - Primary Government - OPEB Plans

<b>Fiscal Year Ended June 30,</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
Annual money-weighted rate of return, net of investment expense	12.33%	9.42%	4.03%	3.05%	29.15%	-11.28%	8.55%

This schedule is intended to show information for ten years. However, information prior to 2017 is not available. Additional years will be included as they become available.

**Schedule of Changes in the County's Net OPEB Liability and Related Ratios -  
Health Insurance Credit Program (HIC)**

COUNTY	Measurement Date of June 30,					
	2017	2018	2019	2020	2021	2022
<b>Total HIC OPEB Liability</b>						
Service cost	\$ 5,809	\$ 5,490	\$ 5,193	\$ 5,528	\$ 5,581	\$ 8,064
Interest	18,930	19,041	20,339	19,425	19,030	19,690
Differences between expected and actual experience	-	10,002	(13,746)	(5,459)	(5,912)	(19,096)
Changes in assumptions	(9,898)	-	7,167	-	7,392	26,338
Benefit payments	(12,257)	(14,277)	(17,701)	(25,757)	(24,934)	(23,809)
Net change in total HIC OPEB liability	2,584	20,256	1,252	(6,263)	1,157	11,187
Total HIC OPEB Liability - beginning	276,563	279,147	299,403	300,655	294,392	295,549
Total HIC OPEB Liability - ending (a)	279,147	299,403	300,655	294,392	295,549	306,736
<b>Plan Fiduciary Net Position</b>						
Contributions - employer	26,474	27,514	28,789	30,407	29,694	31,080
Net investment income	1,503	1,889	2,959	1,179	15,377	(63)
Benefit payments	(12,257)	(14,277)	(17,701)	(25,757)	(24,934)	(23,809)
Administrative expense	(47)	(57)	(66)	(105)	(197)	(179)
Other	32	(32)	(3)	-	-	17,983
Net change in plan fiduciary net position	15,705	15,037	13,978	5,724	19,940	25,012
Plan fiduciary net position - beginning	5,956	21,661	36,698	50,676	56,400	76,340
Plan fiduciary net position - ending (b)	21,661	36,698	50,676	56,400	76,340	101,352
County's net HIC OPEB liability - ending (a) - (b)	<b>\$ 257,486</b>	<b>\$ 262,705</b>	<b>\$ 249,979</b>	<b>\$ 237,992</b>	<b>\$ 219,209</b>	<b>\$ 205,384</b>
Plan fiduciary net position as a percentage of the total HIC OPEB liability	7.76%	12.26%	16.86%	19.16%	25.83%	33.04%
Covered payroll	\$ 5,883,020	\$ 6,114,233	\$ 6,395,752	\$ 6,757,058	\$ 6,598,021	\$ 6,970,632
County's net HIC OPEB liability as a percentage of covered payroll	4.38%	4.30%	3.91%	3.52%	3.32%	2.95%
<b>SCHOOL BOARD (NONPROFESSIONAL)</b>						
<b>Total HIC OPEB Liability</b>						
Service cost				\$ 303,085	\$ 4,828	\$ 4,050
Interest				-	20,459	22,655
Differences between expected and actual experience				-	-	(10,054)
Changes in assumptions				-	7,103	37,408
Benefit payments				-	-	(7,800)
Net change in total HIC OPEB liability				303,085	32,390	46,259
Total HIC OPEB Liability - beginning				-	303,085	335,475
Total HIC OPEB Liability - ending (a)				303,085	335,475	381,734
<b>Plan fiduciary Net Position</b>						
Contributions - employer				-	22,203	25,374
Net investment income				-	3,018	(412)
Benefit payments				-	-	(7,800)
Administrative expense				-	(99)	(83)
Other				-	-	596
Net change in plan fiduciary net position				-	25,122	17,675
Plan fiduciary net position - beginning				-	-	25,122
Plan fiduciary net position - ending (b)				-	25,122	42,797
School's net HIC OPEB liability - ending (a) - (b)				<b>\$ 303,085</b>	<b>\$ 310,353</b>	<b>\$ 338,937</b>
Plan fiduciary net position as a percentage of the total HIC OPEB liability				0.00%	7.49%	11.21%
Covered payroll				n/a	\$ 2,741,026	\$ 3,135,957
School's net HIC OPEB liability as a percentage of covered payroll				n/a	11.32%	10.81%

Schedule is intended to show information for ten years. However, information prior to 2017 for the County and 2020 for the School Board is not available. Additional years will be included as they become available.

Schedule of Employer Contributions - Health Insurance Credit Program (HIC)

Fiscal Year Ended June 30,	Contractually Required Contribution	Contributions in Relation to Contractually Required Contribution	Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll
<b>COUNTY</b>					
2023	\$ 35,031	\$ 35,031	\$ -	\$ 7,784,624	0.45%
2022	31,368	31,368	-	6,970,632	0.45%
2021	29,691	29,691	-	6,598,021	0.45%
2020	30,407	30,407	-	6,757,058	0.45%
2019	28,781	28,789	(8)	6,395,752	0.45%
2018	27,514	27,514	-	6,114,233	0.45%
2017	26,474	26,474	-	5,883,020	0.45%
2016	12,996	12,996	-	5,415,024	0.24%
2015	12,836	12,836	-	5,348,274	0.24%

Schedule is intended to show information for ten years. However, information prior to 2015 is not available. Additional years will be included as they become available.

**Schedule of Accomack County School Board's Share of Net OPEB Liability -  
Teacher Employee Health Insurance Credit Program (HIC)**

<b>Fiscal Year Ended June 30,</b>	<b>Employer's Proportion of the Net HIC OPEB Liability</b>	<b>Employer's Proportionate Share of the Net HIC OPEB Liability</b>	<b>Employer's Covered Payroll</b>	<b>Employer's Proportionate Share of the Net HIC OPEB Liability as a Percentage of Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability</b>
2022	0.32%	\$ 4,013,062	\$ 29,944,352	13.40%	15.08%
2021	0.31%	3,995,751	27,531,386	14.51%	13.15%
2020	0.33%	4,279,988	28,763,204	14.88%	9.95%
2019	0.34%	4,406,422	28,232,714	15.61%	8.97%
2018	0.35%	4,394,000	27,986,765	15.70%	8.08%
2017	0.34%	4,366,000	27,163,246	16.07%	7.04%

Schedule is intended to show information for ten years. However, information prior to the 2017 valuation is not available. Additional years will be included as they become available.

**Schedule of Employer Contributions -  
School Board's Employee Health Insurance Credit Program (HIC)**

<b>Fiscal Year Ended June 30,</b>	<b>Contractually Required Contribution</b>	<b>Contributions in Relation to Contractually Required Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Employer's Covered Payroll</b>	<b>Contributions as a % of Covered Payroll</b>
<b>SCHOOL BOARD (Nonprofessional)</b>					
2023	\$ 34,467	\$ 34,467	\$ -	\$ 3,379,101	1.02%
2022	25,401	25,401	-	3,135,957	0.81%
2021	22,202	22,202	-	2,741,026	0.81%
<b>SCHOOL BOARD (Professional)</b>					
2023	\$ 373,449	\$ 373,449	\$ -	\$ 30,863,537	1.21%
2022	362,327	362,327	-	29,944,352	1.21%
2021	333,130	333,130	-	27,531,386	1.21%
2020	345,158	345,158	-	28,763,204	1.20%
2019	338,793	338,793	-	28,232,714	1.20%
2018	344,237	344,237	-	27,986,765	1.23%
2017	301,512	301,512	-	27,163,246	1.11%
2016	275,703	275,703	-	26,009,740	1.06%
2015	272,867	272,867	-	25,742,149	1.06%
2014	287,854	287,854	-	25,932,800	1.11%

The School Board Nonprofessional Schedule is intended to show information for ten years. However, information prior to 2021 is not available. Additional years will be included as they become available.

**Schedule of County and School Board's Share of Net OPEB Liability -  
Group Life Insurance Program**

<b>Fiscal Year Ended June 30,</b>	<b>Employer's Proportion of the Net GLI OPEB Liability</b>	<b>Employer's Proportionate Share of the Net GLI OPEB Liability</b>	<b>Employer's Covered Payroll</b>	<b>Employer's Proportionate Share of the Net GLI OPEB Liability as a Percentage of Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability</b>
<b>COUNTY</b>					
2022	0.0599%	\$ 721,735	\$ 13,038,841	5.54%	67.21%
2021	0.0606%	706,014	12,519,301	5.64%	67.45%
2020	0.0629%	1,048,863	12,935,137	8.11%	52.64%
2019	0.0626%	1,018,343	12,266,740	8.30%	52.00%
2018	0.0614%	933,000	11,682,982	7.99%	51.22%
2017	0.0613%	923,000	11,307,877	8.16%	48.86%
<b>SCHOOL BOARD (Nonprofessional)</b>					
2022	0.0145%	\$ 174,835	\$ 3,157,922	5.54%	67.21%
2021	0.0133%	155,314	2,754,883	5.64%	67.45%
2020	0.0142%	237,642	2,931,384	8.11%	52.64%
2019	0.0152%	246,693	2,971,717	8.30%	52.00%
2018	0.0156%	237,000	2,962,415	8.00%	51.22%
2017	0.0160%	241,000	2,952,275	8.16%	48.86%
<b>SCHOOL BOARD (Professional)</b>					
2022	0.1378%	\$ 1,659,124	\$ 29,973,968	5.54%	67.21%
2021	0.1342%	1,562,452	27,708,217	5.64%	67.45%
2020	0.1399%	2,334,034	28,783,201	8.11%	52.64%
2019	0.1443%	2,347,494	28,280,300	8.30%	52.00%
2018	0.1475%	2,240,000	28,050,143	7.99%	51.22%
2017	0.1473%	2,216,000	27,163,246	8.16%	48.86%

Schedule is intended to show information for ten years. However, information prior to the 2017 valuation is not available. Additional years will be included as they become available.

# County of Accomack, Virginia

Exhibit 25

## Schedule of Employer Contributions - Group Life Insurance Program

<b>Fiscal Year Ended June 30,</b>	<b>Contractually Required Contribution</b>	<b>Contributions in Relation to Contractually Required Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Employer's Covered Payroll</b>	<b>Contributions as a % of Covered Payroll</b>
<b>COUNTY</b>					
2023	\$ 78,204	\$ 78,204	\$ -	\$ 14,482,295	0.54%
2022	70,410	70,410	-	13,038,841	0.54%
2021	67,604	67,604	-	12,519,301	0.54%
2020	67,263	67,263	-	12,935,137	0.52%
2019	63,787	63,787	-	12,266,740	0.52%
2018	60,752	60,752	-	11,682,982	0.52%
2017	58,801	58,801	-	11,307,877	0.52%
2016	53,032	53,032	-	11,048,241	0.48%
2015	52,316	52,316	-	10,899,210	0.48%
2014	51,715	51,715	-	10,773,964	0.48%
<b>SCHOOL BOARD (Nonprofessional)</b>					
2023	\$ 18,247	\$ 18,247	\$ -	\$ 3,379,101	0.54%
2022	17,053	17,053	-	3,157,922	0.54%
2021	14,876	14,876	-	2,754,883	0.54%
2020	15,243	15,243	-	2,931,384	0.52%
2019	15,453	15,453	-	2,971,717	0.52%
2018	15,405	15,405	-	2,962,415	0.52%
2017	15,352	15,352	-	2,952,275	0.52%
2016	13,765	13,765	-	2,867,655	0.48%
2015	14,175	14,175	-	2,953,111	0.48%
2014	14,328	14,328	-	2,985,035	0.48%
<b>SCHOOL BOARD (Professional)</b>					
2023	\$ 166,791	\$ 166,791	\$ -	\$ 30,887,298	0.54%
2022	161,859	161,859	-	29,973,968	0.54%
2021	149,624	149,624	-	27,708,217	0.54%
2020	149,673	149,673	-	28,783,201	0.52%
2019	147,058	147,058	-	28,280,300	0.52%
2018	145,861	145,861	-	28,050,143	0.52%
2017	141,249	141,249	-	27,163,246	0.52%
2016	124,847	124,847	-	26,009,740	0.48%
2015	123,562	123,562	-	25,742,149	0.48%
2014	124,477	124,477	-	25,932,800	0.48%

**County of Accomack, Virginia**  
**Notes to Required Supplementary Information**  
June 30, 2023

**Note 1**

Presented budgets were prepared in accordance with accounting principles generally accepted in the United States of America.

**Note 2 – Pension Related Information Notes**

Changes of benefit terms - There have been no actuarial material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2021, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

*Non-Hazardous Duty*

Mortality Rates (pre-retirement, post-retirement health, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Rates	No change
Discount Rate	No change

*Hazardous Duty*

Mortality Rates (pre-retirement, post-retirement health, and disabled)	Update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty	No change
Discount Rate	No change



## County of Accomack, Virginia

### Notes to Required Supplementary Information

June 30, 2023

#### *Component Unit School Board - Professional Employees*

Mortality Rates (pre-retirement, post-retirement health, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

---

### Note 3 – Local Health Insurance OPEB Related Information Notes

---

#### County:

- Valuation Date: 06/30/2022
- Measurement Date: 06/30/2023

#### *Methods and assumptions used to determine contribution rates*

Actuarial Cost Method	Entry age normal level % of salary
Amortization Method/Period	Level % of salary, 30 years
Asset Valuation Method	Fair market value of assets
Inflation	2.75%
Medical Trend Rate	6.00% initially, grading down to 4.25% ultimate
Discount Rate	6.89%
Investment Rate of Return	7.00%
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality rates are based on the PUB2010 Headcount tables for General employees and for Safety employees and for males and females, fully generational, projected using scale SSA2022.

#### School Board:

- Valuation Date: 06/30/2022
- Measurement Date: 06/30/2023

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

## County of Accomack, Virginia

### Notes to Required Supplementary Information

June 30, 2023

*Methods and assumptions used to determine OPEB liability:*

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	3.87%
Inflation	2.50%
Healthcare Trend Rate	6.25%/6.00% initially, grading down to 4.25%/4.50% ultimate
Salary Increases	2.50%
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality rates were calculated using the PUBT2010 Headcount tables for males and females, fully generational, projected using scale SSA2022.

#### Note 4 – VRS OPEB Plan Related Information Notes

Changes of benefit terms - There have been no actuarial material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2021, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

##### *General Employees*

Mortality Rates (pre-retirement, post-retirement health, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all.
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service.
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

## County of Accomack, Virginia

### Notes to Required Supplementary Information

June 30, 2023

#### *Hazardous Duty Employees*

Mortality Rates (pre-retirement, post-retirement health, and disabled)	Update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70.
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty.
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### *Teacher Cost-Sharing Pool*

Mortality Rates (pre-retirement, post-retirement health, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all.
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service.
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget and Actual - General Fund  
Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance from Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
General property taxes	\$ 29,011,239	\$ 29,073,014	\$ 30,533,363	\$ 1,460,349
Other local taxes	10,202,180	10,324,475	11,474,699	1,150,224
Permits, fees and licenses	432,800	488,575	527,432	38,857
Fines and forfeitures	150,000	150,000	94,356	(55,644)
Revenue from the use of money and property	527,066	527,066	2,220,912	1,693,846
Charges for services	569,155	569,155	696,529	127,374
Miscellaneous	27,000	286,719	552,170	265,451
Recovered costs	169,142	564,118	563,185	(933)
Intergovernmental	7,829,031	12,796,128	12,284,335	(511,793)
Total revenues	48,917,613	54,779,250	58,946,981	4,167,731
<b>Expenditures</b>				
General government administration:				
Legislative:				
Board of supervisors	138,353	138,353	107,880	30,473
General and financial administration:				
County administrator	345,010	353,374	295,945	57,429
Human resources	393,832	386,361	266,964	119,397
Legal services	220,878	227,451	206,652	20,799
Commissioner of the revenue	308,542	378,859	297,173	81,686
County assessor	665,168	664,451	505,306	159,145
Treasurer	602,922	738,951	703,360	35,591
Finance	854,288	1,004,145	748,515	255,630
Information technology	1,433,273	1,547,396	1,350,145	197,251
Risk management	334,971	334,971	423,719	(88,748)
Total general and financial administration	5,158,884	5,635,959	4,797,779	838,180
Board of elections:				
Electoral board	86,819	135,819	118,186	17,633
Registrar	222,261	228,058	290,109	(62,051)
Total board of elections	309,080	363,877	408,295	(44,418)
Total general government administration	5,606,317	6,138,189	5,313,954	824,235
Judicial administration:				
Courts:				
Circuit court	92,167	94,080	88,676	5,404
General district court	11,471	11,471	7,935	3,536
Chief magistrate	16,938	16,938	4,183	12,755
Juvenile and domestic relations court	13,650	13,650	6,380	7,270
Clerk of the circuit court	515,799	669,190	560,718	108,472
Sheriff court services	645,690	891,081	556,351	334,730
Commissioner of accounts	214	214	-	214
Victim and witness assistance	106,024	108,739	102,183	6,556
Total courts	1,401,953	1,805,363	1,326,426	478,937
Commonwealth's attorney	543,476	549,313	463,444	85,869
Grants	-	76,680	76,680	-
Total judicial administration	1,945,429	2,431,356	1,866,550	564,806

**Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget and Actual - General Fund  
Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance from Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
Public safety:				
Law enforcement and traffic control:				
Sheriff law enforcement	3,344,864	3,806,996	3,688,543	118,453
Fire and rescue services:				
Volunteer fire and rescue	265,110	273,110	192,992	80,118
Emergency medical services	-	77,772	38,999	38,773
Payments to 911 commission	1,324,146	2,324,734	945,595	1,379,139
Total fire and rescue services	1,589,256	2,675,616	1,177,586	1,498,030
Correction and detention:				
Jail	2,935,769	3,082,135	2,836,701	245,434
Juvenile probation	188,956	190,559	156,740	33,819
Community correction	304,440	320,266	306,183	14,083
Total correction and detention	3,429,165	3,592,960	3,299,624	293,336
Other protection:				
Building and zoning	762,843	829,593	714,895	114,698
Ordinance enforcement	86,160	88,330	81,637	6,693
Animal control	137,116	140,847	200,850	(60,003)
Regional animal control facility	108,082	109,409	87,984	21,425
S.P.C.A. supplement	5,921	6,993	6,993	-
Emergency management	125,417	294,127	286,018	8,109
COVID-19 Urgent Needs	-	389,286	389,655	(369)
American Rescue Plan Act	-	3,324,833	3,210,783	114,050
Medical examiner	5,000	5,000	2,120	2,880
E.S. Coalition Against Domestic Violence supplement	40,000	290,000	290,000	-
Cleanup/disposal of hazardous materials	30,000	110,534	27,891	82,643
Total other protection	1,300,539	5,588,952	5,298,826	290,126
Total public safety	9,663,824	15,664,524	13,464,579	2,199,945
Public works:				
Maintenance of highways, streets, bridges and sidewalks:				
Ditch maintenance	229,539	682,004	84,305	597,699
Sanitation and waste removal:				
General operations	285,637	313,363	368,033	(54,670)
Refuse disposal	1,037,195	1,037,195	1,187,308	(150,113)
Refuse collection	973,883	1,002,675	1,153,633	(150,958)
Maintenance garage	197,903	424,394	456,913	(32,519)
Litter control	252,387	290,738	292,941	(2,203)
Total sanitation and waste removal	2,747,005	3,068,365	3,458,828	(390,463)
Maintenance of buildings and grounds:				
Buildings and grounds	1,760,579	2,342,361	2,056,871	285,490
Total public works	4,737,123	6,092,730	5,600,004	492,726
Health and human services:				
Health:				
Local health department supplement	691,687	693,687	693,687	-
Rural health dental program supplement	30,971	30,971	30,971	-
Total health	722,658	724,658	724,658	-

**Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget and Actual - General Fund  
Year Ended June 30, 2023**

	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Behavioral health and developmental services:				
Substance abuse services	-	103,714	675	103,039
Community services board supplement	204,037	204,037	204,037	-
Total behavioral health and developmental services	204,037	307,751	204,712	103,039
Income support benefits:				
Property tax relief for seniors, disabled and veterans	178,825	178,825	184,822	(5,997)
Area agency on aging supplement	28,430	28,430	28,430	-
Total income support benefits	207,255	207,255	213,252	(5,997)
Total health and human services	1,133,950	1,239,664	1,142,622	97,042
Education:				
Contribution to School Board component unit	21,438,775	21,438,775	11,989,530	9,449,245
Community College supplement	41,028	61,542	41,028	20,514
Total education	21,479,803	21,500,317	12,030,558	9,469,759
Parks, recreation and cultural:				
Parks and recreation:				
Recreation administration and maintenance	220,893	224,752	221,000	3,752
Boating facilities	36,912	29,565	76,786	(47,221)
Forest sustainability	-	5,553	3,787	1,766
Total parks and recreation	257,805	259,870	301,573	(41,703)
Cultural enrichment:				
Translator television	104,457	219,094	178,217	40,877
Contribution to Public Library component unit	637,380	637,380	637,380	-
Total cultural enrichment	741,837	856,474	815,597	40,877
Total parks, recreation and cultural	999,642	1,116,344	1,117,170	(826)
Community development:				
Planning and community development:				
Contribution to Planning Dist. Commission component unit	75,703	70,036	70,036	-
E.S. of VA Housing Alliance supplement	9,215	9,215	9,215	-
Contribution to Economic Dev Authority component unit	7,500	207,500	7,500	200,000
Erosion and sediment	152,654	155,202	118,328	36,874
Planning	551,942	693,480	457,006	236,474
Enterprise Zone incentives	-	23,017	-	23,017
Tourism Commission supplement	159,438	281,733	216,319	65,414
Wallops Research Park	42,964	42,964	679	42,285
Qualified childcare contributions	-	350,000	250,000	100,000
Star Transit public transportation supplement	264,320	264,320	264,320	-
Transportation District Commission supplement	56,704	56,704	44,204	12,500
Chincoteague Chamber of Commerce supplement	25,000	25,000	25,000	-
ES of VA Broadband Authority supplement	-	2,044,162	(11,518)	2,055,680
Small Business Development Center supplement	4,607	4,607	4,607	-
Bay Consortium Workforce Development Board	-	8,079	8,312	(233)
Davis Center Grant	-	150,000	116,363	33,637
ARPA Tourism	-	260,000	65,026	194,974
Total planning and community development	1,350,047	4,646,019	1,645,397	3,000,622

**Schedule of Revenues, Expenditures and Changes in Fund Balance -  
Budget and Actual - General Fund  
Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance from Final Budget Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
Environmental management:				
Johnsongrass/gypsy moth control program	13,367	13,367	-	13,367
Assateague Beach Parking	50,000	250,000	-	250,000
Soil and Water Conservation District supplement	21,154	26,443	26,443	-
Contribution to Planning Dist. Commission component unit	65,021	65,021	65,021	-
Resource Conservation and Dev. Council supplement	9,999	9,999	9,999	-
Total environmental management	159,541	364,830	101,463	263,367
Cooperative extension program	98,928	98,928	76,254	22,674
Total community development	1,608,516	5,109,777	1,823,114	3,286,663
Nondepartmental:				
Contingency	815,099	477,012	-	477,012
Debt service:				
Principal	244,500	244,500	304,333	(59,833)
Interest	46,300	46,300	71,205	(24,905)
Total debt service	290,800	290,800	375,538	(84,738)
Total expenditures	48,280,503	60,060,713	42,734,089	17,326,624
Revenues over (under) expenditures	637,110	(5,281,463)	16,212,892	21,494,355
<b>Other Financing Sources (Uses)</b>				
Proceeds from leases	-	-	221,792	221,792
Transfers in	178,760	3,069,196	3,389,543	320,347
Transfers out	(5,251,628)	(7,333,206)	(2,191,916)	5,141,290
Total other financing sources (uses)	(5,072,868)	(4,264,010)	1,419,419	5,683,429
Net changes in fund balance	(4,435,758)	(9,545,473)	17,632,311	27,177,784
<b>Fund Balance</b>				
Beginning of year	44,183,901	44,183,901	44,183,901	-
End of year	<b>\$ 39,748,143</b>	<b>\$ 34,638,428</b>	<b>\$ 61,816,212</b>	<b>\$ 27,177,784</b>

# County of Accomack, Virginia

Exhibit 27

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Virginia Public Assistance Fund Year Ended June 30, 2023

	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$ 4,186,381	\$ 4,208,434	\$ 3,621,451	\$ (586,983)
Total revenues	4,186,381	4,208,434	3,621,451	(586,983)
Expenditures:				
Health and human services:				
Administration	4,103,578	3,885,185	3,442,560	442,625
Public assistance	675,265	841,198	671,179	170,019
Fuel administration	39,057	-	-	-
Local only administration	79,731	202,205	177,648	24,557
CSA coordinator	-	77,202	56,628	20,574
Local staff and operations	-	98,603	84,215	14,388
Nonlocal staff and operations	-	-	(4,010)	4,010
Pass-through	150,293	-	-	-
Debt service	-	-	6,508	(6,508)
Total expenditures	5,047,924	5,104,393	4,434,728	669,665
Revenues over (under) expenditures	(861,543)	(895,959)	(813,277)	82,682
Other financing sources (uses):				
Lease financing	-	-	4,232	4,232
Transfers in	816,299	864,543	809,045	(55,498)
Total other financing sources (uses)	816,299	864,543	813,277	(51,266)
Net changes in fund balance	(45,244)	(31,416)	-	31,416
<b>Fund Balance</b>				
Beginning of year	-	-	-	-
End of year	<b>\$ (45,244)</b>	<b>\$ (31,416)</b>	<b>\$ -</b>	<b>\$ 31,416</b>



# County of Accomack, Virginia

Exhibit 28

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Consolidated Emergency Medical Services Fund Year Ended June 30, 2023

	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
General property taxes	\$ 4,663,033	\$ 4,663,033	\$ 4,944,754	\$ 281,721
Recovered costs	-	5,216	5,216	-
Intergovernmental	64,964	64,964	74,435	9,471
Total revenues	4,727,997	4,733,213	5,024,405	291,192
<b>Expenditures</b>				
Public safety:				
Rescue services:				
Emergency medical services	5,785,176	5,918,839	2,156,195	3,762,644
Total expenditures	5,785,176	5,918,839	2,156,195	3,762,644
Revenues over (under) expenditures	(1,057,179)	(1,185,626)	2,868,210	4,053,836
<b>Other financing sources (uses)</b>				
Transfers in	422,000	-	-	-
Transfers out	(179,760)	(179,760)	(3,390,543)	(3,210,783)
Total other financing sources (uses)	242,240	(179,760)	(3,390,543)	(3,210,783)
Net changes in fund balance	(814,939)	(1,365,386)	(522,333)	843,053
<b>Fund Balance</b>				
Beginning of year	-	5,373,624	5,373,624	-
End of year	\$ (814,939)	\$ 4,008,238	\$ 4,851,291	\$ 843,053



# **Other Supplementary Information**

---

# Nonmajor Governmental Funds

**Special Revenue Funds** - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specific purposes other than debt service or capital projects.

- Law Library Fund - Accounts for revenues and expenditures associated with the County's law library.
  - Stormwater Ordinance Fund - Accounts for revenues levied in connection with the Virginia Stormwater Management Program. Expenditures may only be used to administer that program.
  - Courthouse Security Fund - Accounts for revenues derived from court fees levied in accordance with the *Code of Virginia* § 53.1-120. Use of these funds is restricted for courthouse security.
  - Drug Seizures Fund - Accounts for revenues associated with the sale of assets confiscated from illegal drug activities. Expenditures of this fund are restricted for use on law enforcement activities.
  - Fire Programs Fund - Accounts for grant revenues received from the Commonwealth Department of Fire Programs which are restricted for fire education, training and related.
  - Rehabilitation Projects Fund - Accounts for revenue and expenditures associated with community development block grants predominantly used for rehabilitation of low-income housing.
  - Captain's Cove/Greenbackville Mosquito Control Fund - Accounts for revenues derived from a special property tax levied on residents of Captain's Cove and Greenbackville areas. Expenditures are restricted for use on mosquito control services within those areas.
  - Comprehensive Youth Services Fund - Accounts for and reports revenues and expenditures associated with the Comprehensive Services Act (CSA). The Comprehensive Services Act is a mandated Commonwealth program; the purpose of which is to provide high quality, child centered, family focused, cost effective, community-based services to high-risk youth and their families. Revenues are primarily derived from intergovernmental funding including significant local funding from the County's General Fund.
  - Consolidated Fire and Rescue Service Fund - This fund was created as a result of consolidating Fire and Rescue District Special Revenue Funds 2,3,4 and 5. It accounts for general tax revenues designated to provide operational funding to County volunteer fire and rescue companies.
-

County of Accomack, Virginia

Exhibit 29

Combining Balance Sheet - Nonmajor Governmental Funds

June 30, 2023

	Special Revenue									
	Law Library Fund	Stormwater Ordinance Fund	Drug Seizures Fund	Courthouse Security Fund	Fire Programs Fund	Rehabilitation Projects Fund	Captains Cove Greenbackville Mosquito Control Fund	Comprehen- sive Youth Services Fund	Consolidated Fire and Rescue Fund	Total Nonmajor Governmental Funds
<b>Assets</b>										
Cash and investments	\$ 70,446	\$ 25,164	\$ 25,764	\$ -	\$ 104,138	\$ 196,755	\$ 51,236	\$ 1,500	\$ 1,269,941	\$ 1,744,944
Receivables (net):										
Taxes, including penalties	-	-	-	-	-	-	21,964	-	672,778	694,742
Accounts / other	568	-	-	12,763	2,820	-	-	2,758	-	18,909
Due from other governmental entities:										
Commonwealth of Virginia	-	-	-	-	-	-	-	277,614	-	277,614
Federal government	-	-	-	-	-	116,682	-	-	-	116,682
Total assets	<u>\$ 71,014</u>	<u>\$ 25,164</u>	<u>\$ 25,764</u>	<u>\$ 12,763</u>	<u>\$ 106,958</u>	<u>\$ 313,437</u>	<u>\$ 73,200</u>	<u>\$ 281,872</u>	<u>\$ 1,942,719</u>	<u>\$ 2,852,891</u>
<b>Liabilities</b>										
Accounts payable	\$ 617	\$ 9,310	\$ -	\$ -	\$ 472	\$ 112,459	\$ -	\$ 115,974	\$ 833,467	\$ 1,072,299
Wages payable	-	-	-	5,707	-	-	-	-	-	5,707
Due to General Fund	-	-	-	28,298	-	-	-	74,462	-	102,760
Due to other government entities:										
Northampton County	-	-	-	-	-	-	-	91,436	-	91,436
Other governmental entity	-	-	-	-	-	-	44,294	-	-	44,294
Customer deposits	-	15,854	-	-	-	-	-	-	-	15,854
Unearned revenues	-	-	-	-	65,148	-	-	-	-	65,148
Total liabilities	<u>617</u>	<u>25,164</u>	<u>-</u>	<u>34,005</u>	<u>65,620</u>	<u>112,459</u>	<u>44,294</u>	<u>281,872</u>	<u>833,467</u>	<u>1,397,498</u>
<b>Deferred Inflows of Resources</b>										
Deferred property tax revenue	-	-	-	-	-	-	27,346	-	782,713	810,059
Unavailable revenue - property taxes	-	-	-	-	-	-	1,560	-	49,414	50,974
Total deferred inflow of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>28,906</u>	<u>-</u>	<u>832,127</u>	<u>861,033</u>
<b>Fund Balances</b>										
Restricted for:										
Fire and rescue	-	-	-	-	41,338	-	-	-	-	41,338
Judicial administration	-	-	11,673	-	-	-	-	-	-	11,673
Law library	70,397	-	-	-	-	-	-	-	-	70,397
Law enforcement	-	-	14,091	-	-	-	-	-	-	14,091
Community development	-	-	-	-	-	200,978	-	-	-	200,978
Assigned to:										
Fire and rescue	-	-	-	-	-	-	-	-	277,125	277,125
Unassigned	-	-	-	(21,242)	-	-	-	-	-	(21,242)
Total fund balances	<u>70,397</u>	<u>-</u>	<u>25,764</u>	<u>(21,242)</u>	<u>41,338</u>	<u>200,978</u>	<u>-</u>	<u>-</u>	<u>277,125</u>	<u>594,360</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 71,014</u>	<u>\$ 25,164</u>	<u>\$ 25,764</u>	<u>\$ 12,763</u>	<u>\$ 106,958</u>	<u>\$ 313,437</u>	<u>\$ 73,200</u>	<u>\$ 281,872</u>	<u>\$ 1,942,719</u>	<u>\$ 2,852,891</u>

County of Accomack, Virginia

Exhibit 30

Combining Statement of Revenues, Expenditures and Changes in Fund Balances -  
Nonmajor Governmental Funds  
Year Ended June 30, 2023

	Special Revenue									
	Law Library Fund	Stormwater Ordinance Fund	Drug Seizures Fund	Courthouse Security Fund	Fire Programs Fund	Rehabilitation Projects Fund	Captains Cove Greenbackville Mosquito Control Fund	Comprehen- sive Youth Services Fund	Consolidated Fire and Rescue Fund	Total Nonmajor Governmental Funds
<b>Revenues</b>										
General property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 85,265	\$ -	\$ 1,904,560	\$ 1,989,825
Other local taxes	-	-	-	126,389	-	-	-	-	-	126,389
Permits, fees and licenses	-	34,136	-	-	-	-	-	-	-	34,136
Revenue from the use of money and property	-	-	2	-	9	20	-	-	-	31
Charges for services	5,526	-	-	-	-	-	-	-	-	5,526
Miscellaneous	-	-	-	-	13,700	-	-	67,629	-	81,329
Recovered costs	-	-	-	-	-	-	-	-	-	-
Intergovernmental	-	-	2,064	-	98,016	796,416	-	755,415	47,143	1,699,054
Total revenues	5,526	34,136	2,066	126,389	111,725	796,436	85,265	823,044	1,951,703	3,936,290
<b>Expenditures</b>										
Judicial administration	3,060	-	-	156,469	-	-	-	-	-	159,529
Public safety	-	-	-	-	124,820	-	-	-	2,115,088	2,239,908
Health and welfare	-	-	-	-	-	-	85,265	1,005,959	-	1,091,224
Community development	-	119,859	-	-	-	744,034	-	-	-	863,893
Debt Service:										
Interest and other charges	-	-	-	-	438	-	-	-	-	438
Total expenditures	3,060	119,859	-	156,469	125,258	744,034	85,265	1,005,959	2,115,088	4,354,992
Revenues over (under) expenditures	2,466	(85,723)	2,066	(30,080)	(13,533)	52,402	-	(182,915)	(163,385)	(418,702)
<b>Other financing sources (uses)</b>										
Transfers in	-	85,723	-	-	16,000	-	-	182,915	-	284,638
Net change in fund balances	2,466	-	2,066	(30,080)	2,467	52,402	-	-	(163,385)	(134,064)
<b>Fund Balance</b>										
Beginning of year	67,931	-	23,698	8,838	38,871	148,576	-	-	440,510	728,424
End of year	\$ 70,397	\$ -	\$ 25,764	\$ (21,242)	\$ 41,338	\$ 200,978	\$ -	\$ -	\$ 277,125	\$ 594,360

County of Accomack, Virginia

Exhibit 31

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances -  
Budget and Actual - Nonmajor Governmental Funds  
Year Ended June 30, 2023

	Law Library Fund				Stormwater Ordinance Fund				Drug Seizures Fund			
	Budgeted Amounts		Actual	Variance From Final Budget Positive (Negative)	Budgeted Amounts		Actual	Variance From Final Budget Positive (Negative)	Budgeted Amounts		Actual	Variance From Final Budget Positive (Negative)
	Original	Final			Original	Final			Original	Final		
<b>Revenues</b>												
General property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Other local taxes	-	-	-	-	-	-	-	-	-	-	-	-
Permits, privilege fees and licenses	-	-	-	-	30,903	30,903	34,136	3,233	-	-	-	-
Revenue from the use of money and property	-	-	-	-	-	-	-	-	-	-	2	2
Charges for services	7,500	7,500	5,526	(1,974)	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-	-	-	-	-	-
Recovered costs	-	-	-	-	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-	-	-	1,000	1,000	2,064	1,064
Total revenues	7,500	7,500	5,526	(1,974)	30,903	30,903	34,136	3,233	1,000	1,000	2,066	1,066
<b>Expenditures</b>												
Judicial administration	7,500	75,431	3,060	72,371	-	-	-	-	-	11,673	-	11,673
Public safety	-	-	-	-	-	-	-	-	1,000	13,025	-	13,025
Health and human services	-	-	-	-	-	-	-	-	-	-	-	-
Community development	-	-	-	-	191,683	191,683	119,859	71,824	-	-	-	-
Debt Service:												
Interest and other charges	-	-	-	-	-	-	-	-	-	-	-	-
Total expenditures	7,500	75,431	3,060	72,371	191,683	191,683	119,859	71,824	1,000	24,698	-	24,698
Revenues over (under) expenditures	-	(67,931)	2,466	70,397	(160,780)	(160,780)	(85,723)	75,057	-	(23,698)	2,066	25,764
<b>Other financing sources (uses)</b>												
Transfers in	-	-	-	-	160,780	160,780	85,723	(75,057)	-	-	-	-
Total other financing sources (uses)	-	-	-	-	160,780	160,780	85,723	(75,057)	-	-	-	-
Net changes in fund balance	-	(67,931)	2,466	70,397	-	-	-	-	-	(23,698)	2,066	25,764
<b>Fund Balance</b>												
Beginning of year	-	67,931	67,931	-	-	-	-	-	-	23,698	23,698	-
End of year	\$ -	\$ -	\$ 70,397	\$ 70,397	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 25,764	\$ 25,764

County of Accomack, Virginia

Exhibit 31

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances -  
Budget and Actual - Nonmajor Governmental Funds  
Year Ended June 30, 2023

	Courthouse Security Fund				Fire Programs Fund				Rehabilitation Projects Fund			
	Budgeted Amounts		Actual	Variance From Final Budget Positive (Negative)	Budgeted Amounts		Actual	Variance From Final Budget Positive (Negative)	Budgeted Amounts		Actual	Variance From Final Budget Positive (Negative)
	Original	Final			Original	Final			Original	Final		
<b>Revenues</b>												
General property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Other local taxes	120,000	120,000	126,389	6,389	-	-	-	-	-	-	-	-
Permits, privilege fees and licenses	-	-	-	-	-	-	-	-	-	-	-	-
Revenue from the use of money and property	-	-	-	-	-	-	9	9	-	-	20	20
Charges for services	-	-	-	-	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	13,700	13,700	13,700	-	-	-	-	-
Recovered costs	-	-	-	-	-	-	-	-	2,500	2,500	-	(2,500)
Intergovernmental	-	-	-	-	59,000	163,164	98,016	(65,148)	-	1,085,575	796,416	(289,159)
Total revenues	120,000	120,000	126,389	6,389	72,700	176,864	111,725	(65,139)	2,500	1,088,075	796,436	(291,639)
<b>Expenditures</b>												
Judicial administration	120,000	128,838	156,469	(27,631)	-	-	-	-	-	-	-	-
Public safety	-	-	-	-	88,700	235,989	124,820	111,169	-	-	-	-
Health and human services	-	-	-	-	-	-	-	-	-	-	-	-
Community development	-	-	-	-	-	-	-	-	-	1,247,334	744,034	503,300
Debt Service:												
Interest and other charges	-	-	-	-	-	-	438	(438)	-	-	-	-
Total expenditures	120,000	128,838	156,469	(27,631)	88,700	235,989	125,258	110,731	-	1,247,334	744,034	503,300
Revenues over (under) expenditures	-	(8,838)	(30,080)	(21,242)	(16,000)	(59,125)	(13,533)	45,592	2,500	(159,259)	52,402	211,661
<b>Other financing sources (uses)</b>												
Transfers in	-	-	-	-	16,000	16,000	16,000	-	-	-	-	-
Total other financing sources (uses)	-	-	-	-	16,000	16,000	16,000	-	-	-	-	-
Net changes in fund balance	-	(8,838)	(30,080)	(21,242)	-	(43,125)	2,467	45,592	2,500	(159,259)	52,402	211,661
<b>Fund Balance</b>												
Beginning of year	-	8,838	8,838	-	-	38,871	38,871	-	-	148,576	148,576	-
End of year	\$ -	\$ -	\$ (21,242)	\$ (21,242)	\$ -	\$ (4,254)	\$ 41,338	\$ 45,592	\$ 2,500	\$ (10,683)	\$ 200,978	\$ 211,661

County of Accomack, Virginia

Exhibit 31

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances -  
Budget and Actual - Nonmajor Governmental Funds  
Year Ended June 30, 2023

	Captains Cove Greenbackville Mosquito Control Fund				Comprehensive Youth Services Fund				Consolidated Fire & Rescue Fund			
	Budgeted Amounts		Variance From Final Budget		Budgeted Amounts		Variance From Final Budget		Budgeted Amounts		Variance From Final Budget	
	Original	Final	Actual	Positive (Negative)	Original	Final	Actual	Positive (Negative)	Original	Final	Actual	Positive (Negative)
<b>Revenues</b>												
General property taxes	\$ 63,300	\$ 63,300	\$ 85,265	\$ 21,965	\$ -	\$ -	\$ -	\$ -	\$ 1,744,773	\$ 1,744,773	\$ 1,904,560	\$ 159,787
Other local taxes	-	-	-	-	-	-	-	-	-	-	-	-
Permits, privilege fees and licenses	-	-	-	-	-	-	-	-	-	-	-	-
Revenue from the use of money and property	-	-	-	-	-	-	-	-	-	-	-	-
Charges for services	-	-	-	-	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	100,274	100,274	67,629	(32,645)	-	-	-	-
Recovered costs	-	-	-	-	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	778,826	892,127	755,415	(136,712)	41,188	41,188	47,143	5,955
Total revenues	63,300	63,300	85,265	21,965	879,100	992,401	823,044	(169,357)	1,785,961	1,785,961	1,951,703	165,742
<b>Expenditures</b>												
Judicial administration	-	-	-	-	-	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-	-	1,780,170	2,220,680	2,115,088	105,592
Health and human services	53,590	53,590	85,265	(31,675)	944,016	1,231,901	1,005,959	225,942	-	-	-	-
Community development	-	-	-	-	-	-	-	-	-	-	-	-
Debt Service:												
Interest and other charges	-	-	-	-	-	-	-	-	-	-	-	-
Total expenditures	53,590	53,590	85,265	(31,675)	944,016	1,231,901	1,005,959	225,942	1,780,170	2,220,680	2,115,088	105,592
Revenues over (under) expenditures	9,710	9,710	-	(9,710)	(64,916)	(239,500)	(182,915)	56,585	5,791	(434,719)	(163,385)	271,334
<b>Other financing sources (uses)</b>												
Transfers in	-	-	-	-	202,916	239,500	182,915	(56,585)	-	-	-	-
Total other financing sources (uses)	-	-	-	-	202,916	239,500	182,915	(56,585)	-	-	-	-
Net changes in fund balance	9,710	9,710	-	(9,710)	138,000	-	-	-	5,791	(434,719)	(163,385)	271,334
<b>Fund Balance</b>												
Beginning of year	-	-	-	-	-	-	-	-	-	440,510	440,510	-
End of year	\$ 9,710	\$ 9,710	\$ -	\$ (9,710)	\$ 138,000	\$ -	\$ -	\$ -	\$ 5,791	\$ 5,791	\$ 277,125	\$ 271,334



County of Accomack, Virginia

Exhibit 31

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances -  
Budget and Actual - Nonmajor Governmental Funds  
Year Ended June 30, 2023

	Total Nonmajor Governmental Funds			
	Budgeted Amounts			Variance From
	Original	Final	Actual	Final Budget Positive (Negative)
<b>Revenues</b>				
General property taxes	\$ 1,808,073	\$ 1,808,073	\$ 1,989,825	\$ 181,752
Other local taxes	120,000	120,000	126,389	6,389
Permits, privilege fees and licenses	30,903	30,903	34,136	3,233
Revenue from the use of money and property	-	-	31	31
Charges for services	7,500	7,500	5,526	(1,974)
Miscellaneous	113,974	113,974	81,329	(32,645)
Recovered costs	2,500	2,500	-	(2,500)
Intergovernmental	880,014	2,183,054	1,699,054	(484,000)
Total revenues	2,962,964	4,266,004	3,936,290	(329,714)
<b>Expenditures</b>				
Judicial administration	127,500	215,942	159,529	56,413
Public safety	1,869,870	2,469,694	2,239,908	229,786
Health and human services	997,606	1,285,491	1,091,224	194,267
Community development	191,683	1,439,017	863,893	575,124
Debt Service:				
Interest and other charges	-	-	438	(438)
Total expenditures	3,186,659	5,410,144	4,354,992	1,055,152
Revenues over (under) expenditures	(223,695)	(1,144,140)	(418,702)	725,438
<b>Other financing sources (uses)</b>				
Transfers in	379,696	416,280	284,638	(131,642)
Total other financing sources (uses)	379,696	416,280	284,638	(131,642)
Net changes in fund balance	156,001	(727,860)	(134,064)	593,796
<b>Fund Balance</b>				
Beginning of year	-	728,424	728,424	-
End of year	\$ 156,001	\$ 564	\$ 594,360	\$ 593,796



# Other Governmental Funds

# County of Accomack, Virginia

Exhibit 32

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - County Debt Service Fund Year Ended June 30, 2023

	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
General property taxes	\$ 2,744,782	\$ 2,744,782	\$ 2,779,247	\$ 34,465
Miscellaneous	73,648	73,648	79,747	6,099
Intergovernmental	82,376	82,376	94,286	11,910
Total revenues	2,900,806	2,900,806	2,953,280	52,474
<b>Expenditures</b>				
Debt Service:				
Principal	2,118,669	2,023,423	2,173,679	(150,256)
Interest and fiscal charges	984,078	1,079,324	696,032	383,292
Total expenditures	3,102,747	3,102,747	2,869,711	233,036
Revenues over (under) expenditures	(201,941)	(201,941)	83,569	285,510
Net changes in fund balance	(201,941)	(201,941)	83,569	285,510
<b>Fund Balance</b>				
Beginning of year	-	-	896,604	896,604
End of year	\$ (201,941)	\$ (201,941)	\$ 980,173	\$ 1,182,114

# County of Accomack, Virginia

Exhibit 33

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual County Capital Projects Fund Year Ended June 30, 2023

	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Investment earnings	\$ -	\$ -	\$ 52	\$ 52
Recovered costs	-	-	22,147	22,147
Intergovernmental	-	1,812,663	659,232	(1,153,431)
Total revenues	-	1,812,663	681,431	(1,131,232)
<b>Expenditures</b>				
General government administration	2,630,000	3,890,033	284,857	3,605,176
Public safety	-	52,768	59,634	(6,866)
Public works	217,717	468,334	108,670	359,664
Parks and recreation	575,000	1,938,677	1,261,412	677,265
Community development	-	1,300,188	635,379	664,809
Total expenditures	3,422,717	7,650,000	2,349,952	5,300,048
Revenues over (under) expenditures	(3,422,717)	(5,837,337)	(1,668,521)	4,168,816
<b>Other financing sources (uses)</b>				
Transfers in	3,422,717	5,839,337	1,099,233	(4,740,104)
Transfers out	-	(2,000)	-	2,000
Total other financing sources (uses)	3,422,717	5,837,337	1,099,233	(4,738,104)
Net changes in fund balance	-	-	(569,288)	(569,288)
<b>Fund Balance</b>				
Beginning of year	-	-	1,087,439	1,087,439
End of year	\$ -	\$ -	\$ 518,151	\$ 518,151



# Nonmajor Proprietary Funds

**Proprietary Funds** - Proprietary funds are used to account for activities that are similar to businesses in the private sector.

- Water and Sewer Fund - Accounts for water and sewer operations in the County. Currently, the only water and sewer services delivered by the County are to businesses located inside or in close proximity to the County Industrial Park or Wallops Research Park. Operations are primarily funded through user fees.
  - Parks and Recreation Revolving Fund - This fund is used to account for parks and recreation events which are financed in whole or in part by user fees.
-

## Combining Statement of Net Position - Nonmajor Proprietary Funds

June 30, 2023

## Business-type Activities - Enterprise Funds

	Nonmajor Funds		
	Water and Sewer Fund	Parks and Recreation Revolving Fund	Total
<b>Assets</b>			
Current assets:			
Cash and investments	\$ -	\$ 12,163	\$ 12,163
Accounts receivable (net of allowance for uncollectibles)	52,709	-	52,709
Total current assets	52,709	12,163	64,872
Noncurrent assets:			
Capital assets (net of accumulated depreciation):			
Improvements other than buildings	755,248	-	755,248
Machinery and equipment	187,142	2,910	190,052
Right to use asset, equipment	5,429	-	5,429
Total capital assets	947,819	2,910	950,729
Total assets	<b>\$ 1,000,528</b>	<b>\$ 15,073</b>	<b>\$ 1,015,601</b>
<b>Liabilities</b>			
Current liabilities:			
Accounts payable	\$ 26,682	\$ 7,487	\$ 34,169
Accrued expenses	-	517	517
Due to customers	757	-	757
Current portion lease liability	1,806	-	1,806
Interfund payables	339,820	-	339,820
Total current liabilities	369,065	8,004	377,069
Noncurrent liabilities:			
Lease liability	3,635	-	3,635
Total liabilities	<b>\$ 372,700</b>	<b>\$ 8,004</b>	<b>\$ 380,704</b>
<b>Net Position</b>			
Net investment in capital assets	\$ 942,378	\$ 2,910	\$ 945,288
Unrestricted	(314,550)	4,159	(310,391)
Total net position	<b>\$ 627,828</b>	<b>\$ 7,069</b>	<b>\$ 634,897</b>

**Combining Statement of Revenues, Expenses and Changes in Net Position**  
**Nonmajor Proprietary Funds**  
Year Ended June 30, 2023

	<b>Business-type Activities - Enterprise Funds</b>		
	<b>Nonmajor</b>		<b>Total</b>
	<b>Funds</b>		
	<b>Water and Sewer Fund</b>	<b>Parks and Recreation Revolving Fund</b>	
<b>Operating Revenues</b>			
Charges for services	\$ 354,987	\$ 16,990	\$ 371,977
<b>Operating Expenses</b>			
Other operating expenses	420,727	16,375	437,102
Depreciation and amortization	57,699	998	58,697
Total operating expenses	478,426	17,373	495,799
Operating loss	(123,439)	(383)	(123,822)
Changes in net position	(123,439)	(383)	(123,822)
<b>Net Position</b>			
Beginning of year	751,267	7,452	758,719
End of year	<b>\$ 627,828</b>	<b>\$ 7,069</b>	<b>\$ 634,897</b>

**Combining Statement of Cash Flows - Nonmajor Proprietary Funds**  
**Year Ended June 30, 2023**

<b>Business-type Activities - Enterprise Funds</b>			
<b>Nonmajor Funds</b>			
<b>Water and Sewer Fund</b>	<b>Parks and Recreation Revolving Fund</b>	<b>Total</b>	
<b>Cash flows from operating activities</b>			
Receipts from customers	\$ 388,844	\$ 17,507	\$ 406,351
Payments to suppliers	(429,309)	(10,601)	(439,910)
Net cash provided by (used in) operating activities	(40,465)	6,906	(33,559)
<b>Cash flows from noncapital financing activities</b>			
Transfer from (to) the General Fund	42,262	-	42,262
<b>Cash flows from capital and related financing activities</b>			
Payments of leases	(1,797)	-	(1,797)
Net increase in cash and cash equivalents	-	6,906	6,906
<b>Cash and Cash Equivalents</b>			
Beginning of year	-	5,257	5,257
End of year	<b>\$ -</b>	<b>\$ 12,163</b>	<b>\$ 12,163</b>
<b>Reconciliation of operating loss to net cash provided by (used in) operating activities</b>			
Operating loss	\$ (123,439)	\$ (383)	\$ (123,822)
Adjustments to reconcile operating loss to net cash provided by (used in) operating activities:			
Depreciation	57,699	998	58,697
Changes in assets and liabilities:			
Decrease (increase) in accounts receivable	33,860	-	33,860
Increase (decrease) in accounts payable	(8,582)	5,774	(2,808)
Increase (decrease) in accrued expenses	-	517	517
Increase (decrease) in customer deposits	(3)	-	(3)
Total adjustments	82,974	7,289	90,263
Net cash provided by (used in) operating activities	<b>\$ (40,465)</b>	<b>\$ 6,906</b>	<b>\$ (33,559)</b>



# Custodial Funds

**Custodial Funds-** Custodial funds are used to account for the assets held by a government unit as an agent for individuals, organizations, other governmental units, and/or other funds. Custodial funds do not involve the measurement of results of operations, as they are custodial in nature. The County has the following custodial funds:

- Special Welfare - The Special Welfare fund is established under the authority of Section 63.1-51, *Code of Virginia*, as amended. This fund accounts for Social Security or Veteran's Administration benefits for specific individuals for which the County is acting as the custodian. It also accounts for donations and the provision for emergency assistance to indigent citizens.
  - Sheriff Canteen Fund - The Sheriff Canteen Fund accounts for funds held on behalf of inmates of the County jail.
-

## Combining Statement of Fiduciary Net Position - Custodial Funds

June 30, 2023

	Custodial Funds		
	Special Welfare Fund	Sheriff Canteen Fund	Total Custodial Funds
<b>Assets</b>			
Cash and investments held by Treasurer	\$ 59,076	\$ -	\$ 59,076
Cash and investments in custody of others	-	65,519	65,519
Total assets	<b>\$ 59,076</b>	<b>\$ 65,519</b>	<b>\$ 124,595</b>
<b>Liabilities</b>			
Amounts held for social service clients	\$ 59,076	\$ -	\$ 59,076
Amounts held for others	-	65,519	65,519
Total liabilities	<b>\$ 59,076</b>	<b>\$ 65,519</b>	<b>\$ 124,595</b>

# County of Accomack, Virginia

Exhibit 38

## Combining Statement of Changes in Fiduciary Net Position - Custodial Funds

Year Ended June 30, 2023

	Special Welfare Fund	Sheriff Canteen Fund	Total
<b>Additions</b>			
Contributions:			
Custodial Funds	\$ 34,206	\$ 263,976	\$ 298,182
Held for Custodial Fund clients	-	76,018	76,018
Total contributions	34,206	339,994	374,200
Total additions	34,206	339,994	374,200
<b>Deductions</b>			
Custodial Funds	34,206	339,994	374,200
Total deductions	34,206	339,994	374,200
Change in net position	-	-	-
<b>Net Position</b>			
Beginning of year	-	-	-
End of year	\$ -	\$ -	\$ -



## Discretely Presented Component Unit – School Board

- **School Operating Fund** - Accounts for and reports the primary operating activities of the Accomack County Public Schools, including School Activity Funds.
  - **School Cafeteria Fund** - Accounts for and reports on the operating activities of school food service facilities.
  - **School Capital Projects Fund** - Accounts for and reports the acquisition or construction of major school capital facilities financed, for the most part, by County issued debt.
-

**Discretely Presented Component Unit - School Board**  
**Balance Sheet - Governmental Funds**

June 30, 2023

	Major Funds		Nonmajor Fund	
	School Operating Fund	School Capital Projects Fund	School Cafeteria Fund	Total Governmental Funds
<b>Assets</b>				
Cash and investments	\$ 1,389,611	\$ 15	\$ 808,328	\$ 2,197,954
Accounts receivable, net	102,285	-	-	102,285
Due from the Commonwealth	1,503,073	-	-	1,503,073
Due from the Federal Government	5,530,662	-	-	5,530,662
Total assets	<u>\$ 8,525,631</u>	<u>\$ 15</u>	<u>\$ 808,328</u>	<u>\$ 9,333,974</u>
<b>Liabilities</b>				
Accounts payable	\$ 1,845,059	\$ -	\$ 164,130	\$ 2,009,189
Wages and benefits payable	5,938,500	-	-	5,938,500
Unearned revenue	742,072	-	-	742,072
Total liabilities	<u>8,525,631</u>	<u>-</u>	<u>164,130</u>	<u>8,689,761</u>
<b>Fund Balances</b>				
Restricted:				
Capital Projects	-	15	-	15
Assigned:				
Food Services	-	-	644,198	644,198
Total fund balances	<u>-</u>	<u>15</u>	<u>644,198</u>	<u>644,213</u>
Total liabilities and fund balances	<u>\$ 8,525,631</u>	<u>\$ 15</u>	<u>\$ 808,328</u>	

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. Those assets consist of:

Land	\$ 974,862	
Construction in progress	77,884	
Buildings, net of depreciation	45,335,718	
Improvements other than buildings, net of depreciation	2,506,770	
Machinery and equipment, net of depreciation	12,074,319	
Lease assets	257,892	
School Board capital assets in primary government, net	<u>(6,534,568)</u>	
Total capital assets		54,692,877
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds		
Net pension asset	\$ 1,633,162	
Deferred outflows related to pensions	8,965,207	
Deferred outflows related to OPEB	<u>1,625,257</u>	
Total other long-term assets		12,223,626
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds. Long-term liabilities at fiscal year-end consist of:		
Lease liabilities	(268,416)	
Compensated absences	(1,507,397)	
Net OPEB liability	(8,241,618)	
Net pension liability	(30,638,239)	
Deferred inflows related to pensions	(8,785,910)	
Deferred inflows related to OPEB	<u>(2,123,980)</u>	
Net adjustment		(51,565,560)
Total net position		<u>\$ 15,995,156</u>

**Discretely Presented Component Unit - School Board**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances -**  
**Governmental Funds**  
Year Ended June 30, 2023

	Major Funds		Nonmajor Fund	
	School Operating Fund	School Capital Projects Fund	School Cafeteria Fund	Total Governmental Funds
<b>Revenues</b>				
Revenue from the use of money and property	\$ -	\$ 6	\$ 59	\$ 65
Charges for services	424,397	-	283,568	707,965
Miscellaneous	1,198,072	-	-	1,198,072
Recovered costs	185,853	-	-	185,853
From the local government	11,989,530	-	-	11,989,530
From the Commonwealth	45,708,440	-	109,445	45,817,885
From the Federal Government	11,357,737	-	3,566,105	14,923,842
Total revenues	70,864,029	6	3,959,177	74,823,212
<b>Expenditures</b>				
Education:				
Instruction	46,985,605	-	-	46,985,605
Administration of schools	1,723,651	-	-	1,723,651
Attendance and health services	2,336,538	-	-	2,336,538
Operation and maintenance services	10,681,651	-	-	10,681,651
Pupil transportation services	4,627,303	-	-	4,627,303
Technology Services	4,194,662	-	-	4,194,662
Debt service:				
Principal payments on leases	82,361	-	-	82,361
Interest payments on leases	12,907	-	-	12,907
Food services	219,351	-	4,003,017	4,222,368
Total expenditures	70,864,029	-	4,003,017	74,867,046
Revenues over (under) expenditures	-	6	(43,840)	(43,834)
<b>Other financing sources (uses)</b>				
Proceeds from leases	-	-	-	-
Net changes in fund balance	-	6	(43,840)	(43,834)
<b>Fund Balance</b>				
Beginning of year	-	9	688,038	688,047
End of year	\$ -	\$ 15	\$ 644,198	\$ 644,213

**Discretely Presented Component Unit - School Board**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances -**  
**Governmental Funds**  
**Year Ended June 30, 2023**

Net changes in fund balance per above \$ (43,834)

Amounts reported for governmental activities in the Statement of Activities are different because:  
 Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This net effect is as follows:

Capital asset expenditures	\$ 5,117,635	
Depreciation on capital assets	(3,866,364)	
Net book value of capital assets retired	<u>(18,245)</u>	
Net adjustment		1,233,026

School Board capital assets are jointly owned by the County and the School Board. The County share of School Board assets is in proportion to the debt owed on such by the County. The transfers to the School Board are affected by the relationship of the debt to assets on a year to year basis.

The net transfer resulting from this relationship increases the transfers to the School Board. 1,139,276

The repayment of the principal of long-term debt consumes the current financial resources of governmental funds but has no effect on net assets.

Principal expenditures - leases 82,361

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Compensated absences	31,544	
OPEB expense	380,626	
Pension expense	<u>5,536,474</u>	
Net adjustment		5,948,644
Change in net position of governmental activities		<u><u>\$ 8,359,473</u></u>

# County of Accomack, Virginia

Exhibit 41

## Discretely Presented Component Unit - School Board

### Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual

#### School Operating Fund

Year Ended June 30, 2023

	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Charges for services	\$ 183,086	\$ 183,086	\$ 424,397	\$ 241,311
Miscellaneous	197,458	197,458	1,198,072	1,000,614
Recovered costs	200,391	200,391	185,853	(14,538)
From the local government	21,438,775	21,438,775	11,989,530	(9,449,245)
From the Commonwealth	45,478,868	46,875,635	45,708,440	(1,167,195)
From the Federal Government	129,941	15,310,740	11,357,737	(3,953,003)
Total revenues	67,628,519	84,206,085	70,864,029	(13,342,056)
<b>Expenditures</b>				
Education:				
Instruction	46,539,152	56,903,697	46,985,605	9,918,092
Administration of schools	1,430,494	1,430,494	1,723,651	(293,157)
Attendance and health services	1,369,552	1,601,619	2,336,538	(734,919)
Operation and maintenance services	6,852,960	8,107,788	10,681,651	(2,573,863)
Pupil transportation services	4,235,766	4,243,427	4,627,303	(383,876)
Capital outlay	2,183,938	2,183,938	-	2,183,938
Nondepartmental	2,214,375	2,214,375	-	2,214,375
Debt service:				
Principal payments on leases	-	-	82,361	(82,361)
Interest payments on leases	-	-	12,907	(12,907)
Technology services	3,797,788	8,146,657	4,194,662	3,951,995
Food services	7,997	586,800	219,351	367,449
Total expenditures	68,632,022	85,418,795	70,864,029	14,554,766
Revenues over (under) expenditures	(1,003,503)	(1,212,710)	-	1,212,710
Net changes in fund balance	(1,003,503)	(1,212,710)	-	1,212,710
<b>Fund Balance</b>				
Beginning of year	-	-	-	-
End of year	<u>\$ (1,003,503)</u>	<u>\$ (1,212,710)</u>	<u>\$ -</u>	<u>\$ 1,212,710</u>





# **Discretely Presented Component Unit – Nonmajor**

- **Economic Development Authority of Accomack County**
  - **Accomack-Northampton Planning District Commission**
  - **Eastern Shore Public Library**
  - **Quinby Boat Harbor Committee**
  - **Greenbackville Boat Harbor Committee**
  - **Greenbackville/Captain's Cove Mosquito Control Commission**
-

## County of Accomack, Virginia

Exhibit 42

**Discretely Presented Component Units - Nonmajor**  
**Combining Statement of Net Position**  
June 30, 2023

	Component Units						Total Nonmajor Discretely Presented Component Units
	Planning District Commission	Eastern Shore Public Library	Quinby Harbor Committee	Captains Cove Greenbackville Mosquito Control Commission	Greenbackville Harbor Committee	Economic Development Authority	
<b>Assets</b>							
Cash and investments	\$ 1,303,790	\$ 1,458,670	\$ 56,690	\$ 99,431	\$ 119,877	\$ 21,743	\$ 3,060,201
Restricted cash and cash equivalents	449,912	-	-	-	-	-	449,912
Accounts receivables, net	425,479	-	-	-	-	-	425,479
Leases receivable	-	-	-	-	-	23,568	23,568
Loan receivables	50,088	-	-	-	-	-	50,088
Due from other governmental entities	-	-	-	44,294	-	-	44,294
Prepaid expenses	18,606	35,241	-	-	-	-	53,847
Unconditional promises to give	-	44,955	-	-	-	-	44,955
Net pension asset	231,537	-	-	-	-	-	231,537
Capital assets (net of accumulated depreciation)							
Land	161,582	5,000	-	-	-	1,072,294	1,238,876
Buildings	121,027	384,052	-	-	-	2,122,918	2,627,997
Improvements other than buildings	-	-	-	-	-	79,995	79,995
Machinery and equipment	18,100	498,918	-	-	-	974	517,992
Total assets	<u>\$ 2,780,121</u>	<u>\$ 2,426,836</u>	<u>\$ 56,690</u>	<u>\$ 143,725</u>	<u>\$ 119,877</u>	<u>\$ 3,321,492</u>	<u>\$ 8,848,741</u>
<b>Deferred Outflows of Resources</b>							
Pension and OPEB deferrals	<u>\$ 132,843</u>	<u>\$ 63,258</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 196,101</u>
<b>Liabilities</b>							
Accounts payable	\$ 61,762	\$ 12,495	\$ -	\$ 8,239	\$ -	\$ 3,732	\$ 86,228
Wages and benefits payable	15,400	1,004	-	-	-	-	16,404
Line of credit	-	-	-	-	-	22,700	22,700
Unearned revenue	351,064	14,168	-	-	-	-	365,232
Noncurrent liabilities:							
Due in more than one year:							
Compensated absences	115,361	20,513	-	-	-	-	135,874
Lease liability	-	20,800	-	-	-	350,000	370,800
Net pension liability	-	67,309	-	-	-	-	67,309
Net OPEB liability	30,966	-	-	-	-	-	30,966
Total liabilities	<u>\$ 574,553</u>	<u>\$ 136,289</u>	<u>\$ -</u>	<u>\$ 8,239</u>	<u>\$ -</u>	<u>\$ 376,432</u>	<u>\$ 1,095,513</u>
<b>Deferred Inflows of Resources</b>							
Pension and OPEB deferrals	\$ 247,050	\$ 39,997	\$ -	\$ -	\$ -	\$ -	\$ 287,047
Leases	-	-	-	-	-	23,259	23,259
Total deferred inflows of resources	<u>\$ 247,050</u>	<u>\$ 39,997</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 23,259</u>	<u>\$ 310,306</u>
<b>Net Position</b>							
Net investment in capital assets	\$ 300,709	\$ 867,170	\$ -	\$ -	\$ -	\$ 2,903,481	\$ 4,071,360
Restricted	500,000	645,648	-	-	-	-	1,145,648
Unrestricted	1,290,652	800,990	56,690	135,486	119,877	18,320	2,422,015
Total net position	<u>\$ 2,091,361</u>	<u>\$ 2,313,808</u>	<u>\$ 56,690</u>	<u>\$ 135,486</u>	<u>\$ 119,877</u>	<u>\$ 2,921,801</u>	<u>\$ 7,639,023</u>

# County of Accomack, Virginia

Exhibit 43

## Discretely Presented Component Units - Nonmajor Combining Statement of Revenues, Expenses, and Changes in Net Position Year Ended June 30, 2023

	Component Units						Total Nonmajor, Discretely Presented, Component Units
	Planning District Commission	Eastern Shore Public Library	Quinby Harbor Committee	Captains Cove Greenbackville Mosquito Control Commission	Greenbackville Harbor Committee	Economic Development Authority	
<b>Operating revenues</b>							
Operating grants and contributions	\$ 59,468	\$ 1,077,142	\$ -	\$ -	\$ -	\$ -	\$ 1,136,610
Use of property	56,400	52,679	-	-	-	26,339	135,418
Recovered costs	-	-	-	-	-	47	47
Charges for services	1,788,996	30,328	23,976	85,266	34,306	-	1,962,872
Miscellaneous	-	24,359	-	-	-	-	24,359
Total operating revenues	1,904,864	1,184,508	23,976	85,266	34,306	26,386	3,259,306
<b>Operating expenses</b>							
General and administration	130,941	-	12,548	391	5,132	3,838	152,850
Contractual services	645,835	290,413	-	32,164	-	7,123	975,535
Personnel	1,015,516	720,927	-	-	-	-	1,736,443
Materials and supplies	23,254	254,815	-	36,407	-	26	314,502
Other operating expenses	50,400	12,120	1,121	-	5,973	-	69,614
Project expenses	12,403	-	-	-	-	-	12,403
Depreciation	21,325	38,240	-	-	-	16,901	76,466
Total operating expenses	1,899,674	1,316,515	13,669	68,962	11,105	27,888	3,337,813
Operating income (loss)	5,190	(132,007)	10,307	16,304	23,201	(1,502)	(78,507)
<b>Nonoperating revenues (expenses)</b>							
Contributions from local government	135,057	733,805	-	-	-	7,500	876,362
Capital grants and contributions	-	-	-	-	-	2,548,400	2,548,400
Investment earnings (losses)	30,226	(19,548)	5	-	217	3	10,903
Interest and fees on loans	-	(1,179)	-	-	-	(15,032)	(16,211)
Total nonoperating revenues (expenses)	165,283	713,078	5	-	217	2,540,871	3,419,454
Changes in net position	170,473	581,071	10,312	16,304	23,418	2,539,369	3,340,947
<b>Net Position</b>							
Beginning of year	1,920,888	1,732,737	46,378	119,182	96,459	382,432	4,298,076
End of year	<u>\$ 2,091,361</u>	<u>\$ 2,313,808</u>	<u>\$ 56,690</u>	<u>\$ 135,486</u>	<u>\$ 119,877</u>	<u>\$ 2,921,801</u>	<u>\$ 7,639,023</u>

# County of Accomack, Virginia

Exhibit 44

## Discretely Presented Component Units - Nonmajor Statement of Cash Flows Year Ended June 30, 2023

	<b>Economic Development Authority</b>
<b>Cash flows from operating activities</b>	
Payments to suppliers	\$ (10,531)
Other receipts	26,077
Net cash provided by operating activities	<u>15,546</u>
<b>Cash flows from noncapital financing activities</b>	
Operating subsidy from Primary Government	<u>7,500</u>
<b>Cash flows from capital and related financing activities:</b>	
Capital grants and contributions	2,548,400
Purchase of capital assets	(2,560,010)
Interest payments on debt	(15,032)
Net cash used in capital and related financing activities	<u>(26,642)</u>
<b>Cash flows from investing activities</b>	
Interest income	<u>3</u>
Net decrease in cash and cash equivalents	(3,593)
<b>Cash and Cash Equivalents</b>	
Beginning of the year	25,336
End of year	<u><u>\$ 21,743</u></u>
<b>Reconciliation of operating income to net cash provided by operating activities</b>	
Operating loss	\$ (1,502)
Adjustments to reconcile operating loss to net cash provided by operating activities:	
Depreciation	16,901
Amortization of lease deferral	(15,247)
Changes in assets and liabilities:	
(Increase) decrease in lease receivable	14,938
Increase (decrease) in accounts payable	456
Net cash provided by operating activities	<u><u>\$ 15,546</u></u>
<b>Supplemental schedule of non-cash investing and financing activities:</b>	
Issuance of lease of premises to third-party	<u><u>\$ 38,506</u></u>



# Supporting Schedules

---

# County of Accomack, Virginia

Schedule 1

## Schedule of Revenues - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Major and Minor Revenue Source	Budgeted Amounts		Actual	Variance from
	Original	Final		Final Budget Positive (Negative)
Primary Government				
General Fund:				
Revenue from local sources:				
General property taxes:				
Real property taxes	\$ 15,903,195	\$ 15,903,195	\$ 16,115,046	\$ 211,851
Real and personal public service taxes	1,698,384	1,698,384	1,538,355	(160,029)
Personal property taxes	8,080,047	8,141,822	9,475,210	1,333,388
Machinery and tools taxes	2,529,613	2,529,613	2,550,125	20,512
Penalties - all taxes	400,000	400,000	490,610	90,610
Interest - all taxes	400,000	400,000	364,017	(35,983)
Total general property taxes	29,011,239	29,073,014	30,533,363	1,460,349
Other local taxes:				
Local sales and use taxes	5,191,259	5,191,259	5,413,586	222,327
Consumers' utility and consumption taxes	1,160,000	1,160,000	1,126,406	(33,594)
Public service corporation license taxes	55,000	55,000	66,549	11,549
Communications tax	740,004	740,004	713,368	(26,636)
Motor vehicle licenses	643,717	643,717	701,178	57,461
Bank stock taxes	21,500	21,500	52,397	30,897
Taxes on recordation and wills	460,000	460,000	516,500	56,500
Hotel and motel room taxes	930,000	1,052,295	1,135,765	83,470
Business, professional and occupational license taxes	63,000	63,000	65,925	2,925
Meals tax	500,000	500,000	1,062,636	562,636
Cigarette tax	422,000	422,000	602,380	180,380
Other local taxes	15,700	15,700	18,009	2,309
Total other local taxes	10,202,180	10,324,475	11,474,699	1,150,224
Permits, privilege fees and licenses:				
Animal licenses	4,000	4,000	3,528	(472)
Boating fees	8,000	8,000	18,742	10,742
Building and zoning permits	343,000	398,775	368,157	(30,618)
Health department permits	20,000	20,000	19,350	(650)
Land use application fees	36,000	36,000	29,250	(6,750)
Erosion & sediment control	12,000	12,000	12,633	633
Wetlands fees	5,000	5,000	73,614	68,614
Business license fees	-	-	50	50
Other licenses and permits	4,800	4,800	2,108	(2,692)
Total permits, privilege fees and licenses	432,800	488,575	527,432	38,857
Fines and forfeitures	150,000	150,000	94,356	(55,644)
Revenue from use of money and property:				
From use of money	60,000	60,000	1,686,420	1,626,420
From use of property	467,066	467,066	534,492	67,426
Total revenue from use of money and property	527,066	527,066	2,220,912	1,693,846
Charges for services:				
General government administration charges	216,000	216,000	396,178	180,178
Judicial administration charges	3,000	3,000	2,817	(183)
Public safety charges	280,155	280,155	205,391	(74,764)
Public works charges	70,000	70,000	92,143	22,143
Total charges for services	569,155	569,155	696,529	127,374
Miscellaneous revenue	27,000	286,719	552,170	265,451

# County of Accomack, Virginia

Schedule 1

## Schedule of Revenues - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Major and Minor Revenue Source	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Recovered costs:				
General government administration	89,000	214,107	244,694	30,587
Judicial administration	21,392	21,392	19,343	(2,049)
Public safety	45,750	45,750	24,875	(20,875)
Public works	3,000	229,491	229,491	-
Health and welfare	-	-	1,404	1,404
Nondepartmental (Insurance recoveries)	10,000	53,378	43,378	(10,000)
Total recovered costs	169,142	564,118	563,185	(933)
Total revenue from local sources	41,088,582	41,983,122	46,662,646	4,679,524
Intergovernmental:				
Revenue from the Commonwealth:				
Noncategorical aid:				
Motor vehicle carrier's tax	20,000	20,000	40,751	20,751
Rolling stock tax	2,000	2,000	1,753	(247)
Mobile home titling tax	52,000	52,000	134,261	82,261
Personal Property Tax Relief Act	2,866,680	2,866,680	2,839,345	(27,335)
Total noncategorical aid	2,940,680	2,940,680	3,016,110	75,430
Categorical aid:				
Shared expenses:				
Commonwealth's attorney	389,790	389,790	391,104	1,314
Sheriff	2,960,730	2,960,730	3,020,841	60,111
Commissioner of the revenue	121,064	121,064	137,168	16,104
Treasurer	135,715	135,715	142,220	6,505
Registrar / electoral board	63,102	63,102	74,731	11,629
Clerk of circuit court	315,958	315,958	357,578	41,620
Jail	206,756	206,756	181,667	(25,089)
Total shared expenses	4,193,115	4,193,115	4,305,309	112,194
Other categorical aid:				
Litter control	20,000	52,190	32,190	(20,000)
"Four for Life" program	-	77,772	38,999	(38,773)
Juvenile crime control act	36,268	36,268	36,269	1
Victim / witness assistance grant	31,415	31,975	46,008	14,033
Community corrections grant	304,440	313,889	323,823	9,934
Hazardous materials response grants	30,000	30,000	30,000	-
Opioid settlement	-	103,714	103,714	-
Other	-	136,872	75,505	(61,367)
Total other categorical aid	422,123	782,680	686,508	(96,172)
Total revenue from the Commonwealth	7,555,918	7,916,475	8,007,927	91,452
Revenue from the Federal Government:				
Payments in lieu of taxes	30,004	30,004	32,933	2,929
Noncategorical aid:				
Refuge revenue sharing	91,000	91,000	83,479	(7,521)
ARPA revenue sharing	-	76,680	76,680	-
Indirect costs	75,000	75,000	147,218	72,218
Total noncategorical aid	166,000	242,680	307,377	64,697

# County of Accomack, Virginia

Schedule 1

## Schedule of Revenues - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Major and Minor Revenue Source	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Categorical aid:				
State Homeland security grant	-	158,391	145,017	(13,374)
Emergency management grants	-	7,500	-	(7,500)
CARES Act	-	389,286	389,655	369
American Rescue Plan Act	-	3,574,833	3,147,833	(427,000)
Selective enforcement grant	-	25,364	33,470	8,106
Victim / witness assistance grant	74,609	74,609	45,332	(29,277)
Tourism	-	260,000	130,000	(130,000)
E-911	-	75,000	-	(75,000)
Other	2,500	41,986	44,791	2,805
Total categorical aid	77,109	4,606,969	3,936,098	(670,871)
Total revenue from the Federal Government	273,113	4,879,653	4,276,408	(603,245)
Total Intergovernmental	7,829,031	12,796,128	12,284,335	(511,793)
Total General Fund	48,917,613	54,779,250	58,946,981	4,167,731
Special Revenue Funds:				
Virginia Public Assistance Fund:				
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
Welfare	1,711,628	1,839,911	1,282,715	(557,196)
COVID19 Relief	-	-	12,771	12,771
Total categorical aid from the Commonwealth	1,711,628	1,839,911	1,295,486	(544,425)
Revenue from the Federal Government:				
Categorical aid:				
Welfare	2,474,753	2,368,523	2,325,965	(42,558)
Total Virginia Public Assistance Fund	4,186,381	4,208,434	3,621,451	(586,983)
Comprehensive Youth Services Fund:				
Revenue from local sources:				
Miscellaneous revenue:				
From Northampton County	100,274	100,274	67,629	(32,645)
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
Comprehensive Services Act pooled services grants	759,205	863,327	728,605	(134,722)
Comprehensive Services Act Trust Fund grant	19,621	28,800	26,810	(1,990)
Total categorical aid from the Commonwealth	778,826	892,127	755,415	(136,712)
Total Comprehensive Youth Services Fund	879,100	992,401	823,044	(169,357)
Law Library Fund:				
Revenue from local sources:				
Charges for services:				
Law Library fees	7,500	7,500	5,526	(1,974)
Stormwater Ordinance Fund:				
Revenue from local sources:				
Permits, Privilege Fees and Licenses:				
Stormwater permits	30,903	30,903	34,136	3,233



## Schedule of Revenues - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Major and Minor Revenue Source	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Drug Seizures Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
From use of money	-	-	2	2
Total revenue from local sources	-	-	2	2
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
Drug forfeitures and seizures	-	-	2,064	2,064
Revenue from the Federal Government:				
Categorical aid:				
Drug forfeitures and seizures	1,000	1,000	-	(1,000)
Total intergovernmental	1,000	1,000	2,064	1,064
Total Drug Seizures Fund	1,000	1,000	2,066	1,066
Courthouse Security Fund:				
Revenue from local sources:				
Other local taxes:				
Court security fees	120,000	120,000	126,389	6,389
Fire Programs Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
From use of money	-	-	9	9
Miscellaneous revenue:				
Contributions	7,000	7,000	7,000	-
From Northampton County	6,700	6,700	6,700	-
Total miscellaneous revenue	13,700	13,700	13,700	-
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical Aid:				
Fire programs grant	59,000	163,164	98,016	(65,148)
Total Fire Programs Fund	72,700	176,864	111,725	(65,139)
Rehabilitation Projects Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
From use of money	-	-	20	20
Recovered costs:				
Grant project income	2,500	2,500	-	(2,500)
Total revenue from local sources	2,500	2,500	20	(2,480)
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
Neighborhood planning and rehab grants	-	100,000	-	(100,000)
Revenue from the Federal Government:				
Categorical aid:				
Neighborhood planning and rehab grants	-	985,575	796,416	(189,159)
Total intergovernmental	-	1,085,575	796,416	(289,159)
Total Rehabilitation Projects Fund	2,500	1,088,075	796,436	(291,639)

# County of Accomack, Virginia

Schedule 1

## Schedule of Revenues - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Major and Minor Revenue Source	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Greenbackville - Captain's Cove Mosquito Control Fund:				
Revenue from local sources:				
General property taxes:				
Real property taxes	62,300	62,300	84,313	22,013
Personal property taxes	-	-	23	23
Penalties - all taxes	500	500	563	63
Interest - all taxes	500	500	366	(134)
Total Mosquito Control Fund	63,300	63,300	85,265	21,965
Consolidated Emergency Medical Services Fund:				
Revenue from local sources:				
General property taxes:				
Real property taxes	3,868,199	3,868,199	3,952,398	84,199
Public service taxes	458,909	458,909	480,202	21,293
Personal property taxes	203,015	203,015	360,983	157,968
Machinery and tools taxes	52,910	52,910	57,305	4,395
Penalties - all taxes	35,000	35,000	51,964	16,964
Interest - all taxes	45,000	45,000	41,902	(3,098)
Total general property taxes	4,663,033	4,663,033	4,944,754	281,721
Recovered costs:				
Insurance recoveries	-	5,216	5,216	-
Total revenue from local sources	4,663,033	4,668,249	4,949,970	281,721
Intergovernmental:				
Revenue from the Commonwealth:				
Noncategorical aid:				
Personal Property Tax Relief Act	64,964	64,964	74,435	9,471
Total Consolidated Emergency Medical Services Fund	4,727,997	4,733,213	5,024,405	291,192
Consolidated Fire and Rescue Fund:				
Revenue from local sources:				
General property taxes:				
Real property taxes	1,443,330	1,443,330	1,475,205	31,875
Public service taxes	128,160	128,160	134,014	5,854
Personal property taxes	108,530	108,530	221,602	113,072
Machinery and tools taxes	32,753	32,753	36,656	3,903
Penalties - all taxes	12,000	12,000	20,680	8,680
Interest - all taxes	20,000	20,000	16,403	(3,597)
Total revenue from local sources	1,744,773	1,744,773	1,904,560	159,787
Intergovernmental:				
Revenue from the Commonwealth:				
Noncategorical aid:				
Personal Property Tax Relief Act	41,188	41,188	47,143	5,955
Total Consolidated Fire and Rescue Fund	1,785,961	1,785,961	1,951,703	165,742
Total Special Revenue Funds	11,877,342	13,207,651	12,582,146	(625,505)

# County of Accomack, Virginia

Schedule 1

## Schedule of Revenues - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Major and Minor Revenue Source	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Capital Projects Funds:				
County Capital Projects Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from the use of money	-	-	52	52
Recovered costs:				
From Hazard mitigation grant homeowners	-	-	22,147	22,147
Total revenue from local sources	-	-	22,199	22,199
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
Harbor improvement grants	-	518,460	37,979	(480,481)
Waterway grants	-	11,279	29,598	18,319
Hazard mitigation funds	-	290,547	136,560	(153,987)
Total revenue from the Commonwealth	-	820,286	204,137	(616,149)
Revenue from the Federal Government:				
Categorical aid:				
Hazard mitigation funds	-	992,377	455,095	(537,282)
Total revenue from the Federal Government	-	992,377	455,095	(537,282)
Total Intergovernmental	-	1,812,663	659,232	(1,153,431)
Total County Capital Projects Fund	-	1,812,663	681,431	(1,131,232)
Debt Service Funds:				
County Debt Service Fund:				
Revenue from local sources:				
General property taxes:				
Real property taxes	2,140,354	2,140,354	2,021,162	(119,192)
Public service taxes	219,785	219,785	182,239	(37,546)
Personal property taxes	247,505	247,505	436,918	189,413
Machinery and tools taxes	64,506	64,506	73,293	8,787
Penalties - all taxes	33,158	33,158	33,388	230
Interest - all taxes	39,474	39,474	32,247	(7,227)
Total general property taxes	2,744,782	2,744,782	2,779,247	34,465
Miscellaneous revenue:				
Other	73,648	73,648	79,747	6,099
Total revenue from local sources	2,818,430	2,818,430	2,858,994	40,564
Intergovernmental:				
Revenue from the Commonwealth:				
Noncategorical aid:				
Personal Property Tax Relief Act	82,376	82,376	94,286	11,910
Total revenue from the Commonwealth	82,376	82,376	94,286	11,910
Total County Debt Service Fund	2,900,806	2,900,806	2,953,280	52,474
Total revenue - Primary Government	63,695,761	72,700,370	75,163,838	2,463,468

# County of Accomack, Virginia

Schedule 1

## Schedule of Revenues - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Major and Minor Revenue Source	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
School Board Component Unit				
School Operating Fund:				
Revenue from local sources:				
Charges for services:				
Tuition	29,912	29,912	11,836	(18,076)
Driver education	53,174	53,174	18,800	(34,374)
Medicaid	100,000	100,000	393,761	293,761
Total charges for services	183,086	183,086	424,397	241,311
Miscellaneous revenue:				
E-rate	110,000	110,000	335,310	225,310
Miscellaneous	87,458	87,458	862,762	775,304
Total miscellaneous revenue	197,458	197,458	1,198,072	1,000,614
Recovered costs:				
Miscellaneous	200,391	200,391	185,853	(14,538)
Revenue from local government:				
Contribution from Accomack County, Virginia	21,438,775	21,438,775	11,989,530	(9,449,245)
Total revenue from local sources	22,019,710	22,019,710	13,797,852	(8,221,858)
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
Sales tax contribution	6,324,049	6,324,049	6,775,676	451,627
Basic school aid	17,576,148	17,576,148	16,992,798	(583,350)
Education of the gifted	168,053	168,053	169,257	1,204
Remedial education	912,974	912,974	925,856	12,882
Special education	2,025,633	2,025,633	2,040,146	14,513
Textbooks	397,264	397,264	400,110	2,846
Vocational education	414,129	414,129	417,096	2,967
Social Security	1,056,330	1,056,330	1,063,898	7,568
Retirement	2,463,770	2,463,770	2,481,422	17,652
Group life insurance	75,023	75,023	75,561	538
No loss funding	1,411,155	1,411,155	1,481,024	69,869
Governor's School	7,101	7,101	7,101	-
Special Education - homebound	13,516	13,516	4,823	(8,693)
Special Education - private tuition	278,349	278,349	277,193	(1,156)
Vocational education-equipment	-	-	14,216	14,216
Vocational education-occupational	62,154	62,154	50,367	(11,787)
Industry based certification	5,000	5,000	5,397	397
At risk	3,350,078	3,350,078	3,373,972	23,894
Trans courses	16,465	16,465	16,405	(60)
Four year old preschool program	512,065	512,065	473,522	(38,543)
Mentor teacher program	5,767	5,767	6,137	370
English as a second language	757,872	757,872	718,775	(39,097)
Cost of competing adjustment	1,443,414	1,443,414	1,443,414	-
Construction	2,183,938	2,183,938	2,183,938	-
Compensation supplement	1,097,903	1,097,903	1,104,699	6,796
K-3 initiative	-	955,901	655,340	(300,561)
Lottery	-	-	1,221,038	1,221,038
Educational technology grant SOL web base	-	336,000	291,680	(44,320)
Reading intervention	329,832	329,832	187,345	(142,487)

# County of Accomack, Virginia

Schedule 1

## Schedule of Revenues - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Major and Minor Revenue Source	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Career prep academy	-	-	571,872	571,872
State fund for bonuses	532,146	532,146	-	(532,146)
SOL algebra readiness	-	104,866	109,996	5,130
Other	2,058,740	2,058,740	168,366	(1,890,374)
Total revenue from the Commonwealth	45,478,868	46,875,635	45,708,440	(1,167,195)
Revenue from the Federal Government:				
Categorical aid:				
Vocational Education	129,941	129,941	130,142	201
Title I	-	-	2,585,629	2,585,629
Title I C-Migrant education	-	-	165,988	165,988
Title II	-	292,029	244,757	(47,272)
Title III	-	88,884	142,642	53,758
Title IV	-	135,169	154,885	19,716
Title VI	-	119,437	150,117	30,680
Title VI-B Special Education	-	1,469,365	1,431,161	(38,204)
CARES Act	-	13,075,915	6,352,416	(6,723,499)
Total revenue from the Federal Government	129,941	15,310,740	11,357,737	(3,953,003)
Total School Operating Fund	67,628,519	84,206,085	70,864,029	(13,342,056)
Special Revenue Funds:				
School Cafeteria Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
From the use of money	-	-	59	59
Charges for services:				
Meal charges	250,000	250,000	283,568	33,568
Total revenue from local sources	250,000	250,000	283,627	33,627
Intergovernmental				
Revenue from the Commonwealth:				
Categorical aid:				
School food payments	47,226	47,226	109,445	62,219
Revenue from the Federal Government:				
Categorical aid:				
School food payments	2,031,274	2,031,274	3,547,457	1,516,183
CARES Act	-	-	18,648	18,648
Total revenue from the Federal Government	2,031,274	2,031,274	3,566,105	1,534,831
Total School Cafeteria Fund	2,328,500	2,328,500	3,959,177	1,630,677
Total Special Revenue Funds	2,328,500	2,328,500	3,959,177	1,630,677
Capital Projects Funds:				
School Capital Projects Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
From the use of money	-	-	6	6
Total revenue-School Board Component Unit	69,957,019	86,534,585	74,823,212	(11,711,373)
Grand total revenue-Primary Government and School Board Component Unit	<u>\$133,652,780</u>	<u>\$159,234,955</u>	<u>\$149,987,050</u>	<u>\$ (9,247,905)</u>

## Schedule of Expenditures - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Function, Activity, and Elements	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
<b>Primary Government</b>				
General Fund:				
General government administration:				
Legislative:				
Board of supervisors	\$ 138,353	\$ 138,353	\$ 107,880	\$ 30,473
General and financial administration:				
County administrator	345,010	353,374	295,945	57,429
Human Resources	393,832	386,361	266,964	119,397
Legal services	220,878	227,451	206,652	20,799
Commissioner of the revenue	308,542	378,859	297,173	81,686
County assessor	665,168	664,451	505,306	159,145
Treasurer	602,922	738,951	703,360	35,591
Finance	854,288	1,004,145	748,515	255,630
Information technology	1,433,273	1,547,396	1,350,145	197,251
Risk management	334,971	334,971	423,719	(88,748)
Total general and financial administration	5,158,884	5,635,959	4,797,779	838,180
Board of elections:				
Electoral board	86,819	135,819	118,186	17,633
Registrar	222,261	228,058	290,109	(62,051)
Total board of elections	309,080	363,877	408,295	(44,418)
Total general government administration	5,606,317	6,138,189	5,313,954	824,235
Judicial administration:				
Courts:				
Circuit court	92,167	94,080	88,676	5,404
General district court	11,471	11,471	7,935	3,536
Chief magistrate	16,938	16,938	4,183	12,755
Juvenile and domestic relations court	13,650	13,650	6,380	7,270
Clerk of the circuit court	515,799	669,190	560,718	108,472
Sheriff court services	645,690	891,081	556,351	334,730
Commissioner of accounts	214	214	-	214
Victim and witness assistance	106,024	108,739	102,183	6,556
Total courts	1,401,953	1,805,363	1,326,426	478,937
Commonwealth's attorney	543,476	549,313	463,444	85,869
Grants	-	76,680	76,680	-
Total judicial administration	1,945,429	2,431,356	1,866,550	564,806
Public safety:				
Law enforcement and traffic control:				
Sheriff law enforcement	3,344,864	3,806,996	3,688,543	118,453
Fire and rescue services:				
Volunteer fire and rescue	265,110	273,110	192,992	80,118
Emergency medical services	-	77,772	38,999	38,773
Payments to 911 commission	1,324,146	2,324,734	945,595	1,379,139
Total fire and rescue services	1,589,256	2,675,616	1,177,586	1,498,030
Correction and detention:				
Jail	2,935,769	3,082,135	2,836,701	245,434
Juvenile probation	188,956	190,559	156,740	33,819
Community correction	304,440	320,266	306,183	14,083
Total correction and detention	3,429,165	3,592,960	3,299,624	293,336

## Schedule of Expenditures - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Function, Activity, and Elements	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Other protection:				
Building and zoning	762,843	829,593	714,895	114,698
Ordinance Enforcement	86,160	88,330	81,637	6,693
Animal control	137,116	140,847	200,850	(60,003)
Regional animal control facility	108,082	109,409	87,984	21,425
S.P.C.A. supplement	5,921	6,993	6,993	-
Emergency management	125,417	294,127	286,018	8,109
COVID19 Urgent Needs	-	389,286	389,655	(369)
American Rescue Plan Act	-	3,324,833	3,210,783	114,050
Medical examiner	5,000	5,000	2,120	2,880
E.S. Coalition Against Domestic Violence supplement	40,000	290,000	290,000	-
Cleanup/disposal of hazardous materials	30,000	110,534	27,891	82,643
Total other protection	1,300,539	5,588,952	5,298,826	290,126
Total public safety	9,663,824	15,664,524	13,464,579	2,199,945
Public works:				
Maintenance of streets, bridges and sidewalks:				
Ditch maintenance	229,539	682,004	84,305	597,699
Sanitation and waste removal:				
General operations	285,637	313,363	368,033	(54,670)
Refuse disposal	1,037,195	1,037,195	1,187,308	(150,113)
Refuse collection	973,883	1,002,675	1,153,633	(150,958)
Maintenance garage	197,903	424,394	456,913	(32,519)
Litter control	252,387	290,738	292,941	(2,203)
Total sanitation and waste removal	2,747,005	3,068,365	3,458,828	(390,463)
Maintenance of buildings and grounds:				
Buildings and grounds	1,760,579	2,342,361	2,056,871	285,490
Total public works	4,737,123	6,092,730	5,600,004	492,726
Health and human services:				
Health:				
Local health department supplement	691,687	693,687	693,687	-
Rural health dental program supplement	30,971	30,971	30,971	-
Total health	722,658	724,658	724,658	-
Behavioral health and developmental services:				
Substance abuse services	-	103,714	675	103,039
Community services board supplement	204,037	204,037	204,037	-
Total behavioral health and developmental services	204,037	307,751	204,712	103,039
Income support benefits:				
Property tax relief for seniors, disabled and veterans	178,825	178,825	184,822	(5,997)
Area agency on aging supplement	28,430	28,430	28,430	-
Total income support benefits	207,255	207,255	213,252	(5,997)
Total health and human services	1,133,950	1,239,664	1,142,622	97,042
Education:				
Contribution to School Board component unit	21,438,775	21,438,775	11,989,530	9,449,245
Community College supplement	41,028	61,542	41,028	20,514
Total education	21,479,803	21,500,317	12,030,558	9,469,759

County of Accomack, Virginia

Schedule 2

Schedule of Expenditures - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Function, Activity, and Elements	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Parks, recreation and cultural:				
Parks and recreation:				
Recreation administration and maintenance	220,893	224,752	221,000	3,752
Boating facilities	36,912	29,565	76,786	(47,221)
Forest sustainability	-	5,553	3,787	1,766
Total parks and recreation	257,805	259,870	301,573	(41,703)
Cultural enrichment:				
Translator television	104,457	219,094	178,217	40,877
Contribution to Public Library component unit	637,380	637,380	637,380	-
Total cultural enrichment	741,837	856,474	815,597	40,877
Total parks, recreation and cultural	999,642	1,116,344	1,117,170	(826)
Community development:				
Planning and community development:				
Contribution to Planning Dist. Comm component unit	75,703	70,036	70,036	-
E.S. of VA Housing Alliance supplement	9,215	9,215	9,215	-
Contribution to Economic Dev. Auth component unit	7,500	207,500	7,500	200,000
Erosion and sediment	152,654	155,202	118,328	36,874
Planning	551,942	693,480	457,006	236,474
Enterprise Zone incentives	-	23,017	-	23,017
Tourism Commission supplement	159,438	281,733	216,319	65,414
Wallops Research Park	42,964	42,964	679	42,285
Qualified childcare contributions	-	350,000	250,000	100,000
Star Transit public transportation supplement	264,320	264,320	264,320	-
Transportation District Commission supplement	56,704	56,704	44,204	12,500
Chincoteague Chamber of Commerce supplement	25,000	25,000	25,000	-
ES of VA Broadband Authority supplement	-	2,044,162	(11,518)	2,055,680
Small Business Development Center supplement	4,607	4,607	4,607	-
Bay Consortium Workforce Development Board	-	8,079	8,312	(233)
Davis Center Grant	-	150,000	116,363	33,637
ARPA Tourism	-	260,000	65,026	194,974
Total planning and community development	1,350,047	4,646,019	1,645,397	3,000,622
Environmental management:				
Johnsongrass/gypsy moth control program	13,367	13,367	-	13,367
Assateague Beach Parking	50,000	250,000	-	250,000
Soil and Water Conservation District supplement	21,154	26,443	26,443	-
Contribution to Planning Dist. Comm component unit	65,021	65,021	65,021	-
Resource Conservation and Dev. Council supplement	9,999	9,999	9,999	-
Total environmental management	159,541	364,830	101,463	263,367
Cooperative extension program	98,928	98,928	76,254	22,674
Total community development	1,608,516	5,109,777	1,823,114	3,286,663
Nondepartmental:				
Contingency	815,099	477,012	-	477,012
Debt service:				
Principal	244,500	244,500	304,333	(59,833)
Interest, including leases, and fiscal charges	46,300	46,300	71,205	(24,905)
Total debt service	290,800	290,800	375,538	(84,738)
Total General Fund	48,280,503	60,060,713	42,734,089	17,326,624



## Schedule of Expenditures - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Function, Activity, and Elements	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Virginia Public Assistance Fund:				
Health and human services:				
Income support benefits:				
Administration	4,103,578	3,885,185	3,442,560	442,625
Public assistance	675,265	841,198	671,179	170,019
Fuel administration	39,057	-	-	-
Local only administration	79,731	202,205	177,648	24,557
CSA coordinator	-	77,202	56,628	20,574
Local staff and operations	-	98,603	84,215	14,388
Nonlocal staff and operations	-	-	(4,010)	4,010
Pass-through	150,293	-	-	-
Total health and human services	5,047,924	5,104,393	4,428,220	676,173
Debt service, leased item	-	-	6,508	(6,508)
Total Virginia Public Assistance Fund	5,047,924	5,104,393	4,434,728	669,665
Comprehensive Youth Services Fund:				
Health and human services:				
Income support benefits:				
CSA administration	25,000	34,179	34,179	-
CSA pooled services for youth and families	919,016	1,197,722	971,780	225,942
Total health and human services	944,016	1,231,901	1,005,959	225,942
Law Library Fund:				
Judicial administration:				
Courts:				
Law library books	7,500	75,431	3,060	72,371
Stormwater Ordinance Fund:				
Community development:				
Environmental management:				
Stormwater ordinance	191,683	191,683	119,859	71,824
Drug Seizures Fund:				
Judicial administration:				
Commonwealth's attorney	-	11,673	-	11,673
Public safety:				
Law enforcement and traffic control:				
Sheriff	1,000	13,025	-	13,025
Total drug seizures fund	1,000	24,698	-	24,698
Fire Programs Fund:				
Public safety:				
Fire and rescue services:				
Payments to fire companies	30,000	30,000	45,000	(15,000)
Fire training center and other	58,700	205,989	79,820	126,169
Total fire and rescue services	88,700	235,989	124,820	111,169
Debt service:				
Debt service - leased item	-	-	438	(438)
Total Fire Programs Fund	88,700	235,989	125,258	110,731

## Schedule of Expenditures - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Function, Activity, and Elements	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Rehabilitation Projects Fund:				
Community development:				
Planning and community development:				
CDBG program income costs	-	161,759	2,000	159,759
CDBG Neighborhood grants	-	1,085,575	742,034	343,541
Total planning and community development	-	1,247,334	744,034	503,300
Captains Cove/Greenbackville Mosquito Control				
Health and welfare:				
Health:				
Contribution to mosquito control commission	53,590	53,590	85,265	(31,675)
Consolidated Emergency Medical Services:				
Public safety:				
Fire and Rescue Services:				
Emergency Medical Services	5,785,176	5,918,839	2,156,195	3,762,644
Consolidated Fire and Rescue Services:				
Public safety:				
Fire and Rescue Services:				
Payments to volunteer fire and rescue companies	1,780,170	2,220,680	2,115,088	105,592
Courthouse Security Fund:				
Judicial administration:				
Courts:				
Court security	120,000	128,838	156,469	(27,631)
Total Special Revenue Funds	14,019,759	16,433,376	10,945,915	5,487,461
Capital Project Funds:				
County Capital Projects Fund:				
General government administration:				
Financial software	-	268,221	20,000	248,221
Equipment replacement	-	12,330	-	12,330
Buildings	2,630,000	3,609,482	264,857	3,344,625
Total general government administration	2,630,000	3,890,033	284,857	3,605,176
Public safety:				
Emergency operations center	-	52,768	59,634	(6,866)
Total public safety	-	52,768	59,634	(6,866)
Public works:				
Convenience center equipment	79,217	329,834	104,834	225,000
Building improvements	138,500	138,500	3,836	134,664
Total public works	217,717	468,334	108,670	359,664
Parks, recreation and cultural:				
Quinby Harbor improvements	-	221,474	107,858	113,616
Greenbackville Harbor improvements	225,000	699,962	64,820	635,142
Schooner Bay ramp replacement	-	100,000	-	100,000
Queen Sound ramp replacement	50,000	303,246	303,781	(535)
Harborton dock replacement	-	275,195	274,918	277
Annis Cove ramp replacement	300,000	288,800	22,742	266,058
Other docks and ramps	-	50,000	49,286	714
Regional Library	-	-	438,007	(438,007)
Total parks, recreation and cultural	575,000	1,938,677	1,261,412	677,265

## Schedule of Expenditures - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Function, Activity, and Elements	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Community development:				
Derelict building removal program	-	5,985	-	5,985
Wachapreague dredging project	-	-	517	(517)
Folly Creek dredging project	-	11,279	7,315	3,964
Hazard mitigation grant	-	1,282,924	627,547	655,377
Total community development	-	1,300,188	635,379	664,809
Total County Capital Projects Fund	3,422,717	7,650,000	2,349,952	5,300,048
Debt Service Funds:				
County Debt Service Fund:				
Debt Service:				
Principal	2,118,669	2,023,423	2,173,679	(150,256)
Interest and fiscal charges	984,078	1,079,324	696,032	383,292
Total County Debt Service Fund	3,102,747	3,102,747	2,869,711	233,036
Total expenditures-Primary Government	68,825,726	87,246,836	58,899,667	28,347,169
<b>School Board Component Unit</b>				
School Operating Fund:				
Education:				
Instruction Costs:				
Classroom instruction	38,426,620	48,191,685	38,216,220	9,975,465
Guidance services	1,528,058	1,609,302	1,283,751	325,551
Homebound instruction	53,928	53,928	35,265	18,663
Improvement of instruction	1,241,307	1,759,543	2,640,919	(881,376)
Media services	1,003,312	1,003,312	908,173	95,139
Office of the principal	4,175,129	4,175,129	3,775,784	399,345
Other	110,798	110,798	125,493	(14,695)
Total instruction costs	46,539,152	56,903,697	46,985,605	9,918,092
Administration of schools:				
Board services	52,553	52,553	99,619	(47,066)
Executive administration services	443,565	443,565	492,209	(48,644)
Personnel services	380,577	380,577	478,510	(97,933)
Fiscal services	553,799	553,799	653,313	(99,514)
Total administration of schools	1,430,494	1,430,494	1,723,651	(293,157)
Attendance and health services:				
Attendance services	118,003	118,003	121,272	(3,269)
Health services	805,450	885,450	1,248,907	(363,457)
Psychological services	446,099	598,166	966,211	(368,045)
Speech/audiology services	-	-	148	(148)
Total attendance and health services	1,369,552	1,601,619	2,336,538	(734,919)
Operation and maintenance services:				
Management and direction	249,062	249,062	207,914	41,148
Building services	5,850,491	7,105,319	8,872,318	(1,766,999)
Grounds services	591,837	591,837	1,304,415	(712,578)
Vehicle services (other than pupil transportation)	161,570	161,570	297,004	(135,434)
Total operation and maintenance services	6,852,960	8,107,788	10,681,651	(2,573,863)

County of Accomack, Virginia

Schedule 2

Schedule of Expenditures - Budget and Actual - Governmental Funds

Year Ended June 30, 2023

Fund, Function, Activity, and Elements	Budgeted Amounts		Actual	Variance from Final Budget Positive (Negative)
	Original	Final		
Pupil transportation services:				
Management and direction	193,228	193,228	168,789	24,439
Vehicle operation services	3,176,496	3,184,157	3,636,520	(452,363)
Transportation monitoring	186,687	186,687	236,988	(50,301)
Vehicle maintenance services	679,355	679,355	585,006	94,349
Total pupil transportation services	4,235,766	4,243,427	4,627,303	(383,876)
Food services	7,997	586,800	219,351	367,449
Technology services:				
Classroom instruction	2,222,681	3,504,924	2,576,969	927,955
Instructional support	1,338,252	1,405,452	1,170,969	234,483
Administration	127,995	3,127,421	42,598	3,084,823
Pupil transportation	35,360	35,360	29,800	5,560
Attendance and health	3,500	3,500	21,452	(17,952)
Operations and maintenance	70,000	70,000	352,874	(282,874)
Total technology services	3,797,788	8,146,657	4,194,662	3,951,995
Nondepartmental:				
Contingency	2,214,375	2,214,375	-	2,214,375
Capital outlay	2,183,938	2,183,938	-	2,183,938
Debt service:				
Principal	-	-	82,361	(82,361)
Interest, including leases, and fiscal charges	-	-	12,907	(12,907)
Total debt service	-	-	95,268	(95,268)
Total school operating fund	68,632,022	85,418,795	70,864,029	14,554,766
School Cafeteria Fund:				
Education:				
School Food Services:				
Operating costs	3,200,000	3,200,000	4,003,017	(803,017)
Total expenditures-School Board Component Unit	71,832,022	88,618,795	74,867,046	13,751,749
Grand total expenditures-Primary Government and School Board Component Unit	<b>\$140,657,748</b>	<b>\$175,865,631</b>	<b>\$133,766,713</b>	<b>\$ 42,098,918</b>



# Statistical Section

---

# Statistical Section

<b><u>Contents</u></b>	<b><u>Page</u></b>
Financial Trends	165
These schedules contain trend information to help the reader understand how the county's financial performance and well-being have changed over time.	
Revenue Capacity	171
These schedules contain information to help the reader assess the county's most significant local revenue source, the property tax.	
Debt Capacity	175
These schedules present information to help the reader assess the affordability of the county's current levels of outstanding debt and the county's ability to issue additional debt in the future. Note that no legal debt margin information is presented as the Code of Virginia only sets legal debt limits for towns and cities. Counties have no legal debt limit imposed by law. Also note that pledged revenue information is not presented as the County has not issued any revenue backed debt.	
Demographic and Economic Information	180
These schedules offer demographic and economic indicators to help the reader understand the environment within which the county's financial activities take place.	
Operating Information	183
These schedules contain service and infrastructure data to help the reader understand how the information in the county's financial report relates to the services the county provides and the activities it performs.	

**Sources:** Unless otherwise noted, the information in these schedules is derived from comprehensive annual financial reports for the relevant year.

---

Table 1

## County of Accomack, Virginia

## Net Position by Component

## Last Ten Fiscal Years

## (Accrual Basis of Accounting)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Governmental Activities</b>										
Net investment in capital assets	\$ 6,875,692	\$12,266,262	\$13,323,383	\$13,614,036	\$14,803,829	\$17,160,190	\$18,979,478	\$19,548,145	\$20,203,148	\$21,497,332
Restricted	2,426,616	2,473,955	2,857,003	3,090,508	3,263,176	3,889,773	5,506,458	6,490,355	12,102,423	9,050,160
Unrestricted	14,182,780	12,746,931	14,877,956	15,740,171	17,084,745	19,707,467	21,665,052	33,202,904	37,435,646	58,194,667
Total governmental activities net position	<b>\$23,485,088</b>	<b>\$27,487,148</b>	<b>\$31,058,342</b>	<b>\$32,444,715</b>	<b>\$35,151,750</b>	<b>40,757,430</b>	<b>46,150,988</b>	<b>59,241,404</b>	<b>69,741,217</b>	<b>88,742,159</b>
<b>Business-Type Activities</b>										
Net investment in capital assets	\$ 6,902,698	\$ 7,817,113	\$ 8,016,703	\$10,949,377	\$10,996,279	14,262,266	14,043,997	14,729,320	14,206,177	13,966,838
Restricted	-	-	-	-	-	-	-	-	230,109	107,058
Unrestricted	(1,713,962)	(2,054,143)	(2,043,261)	(5,228,893)	(5,389,385)	(6,382,791)	(5,316,800)	(6,927,745)	(4,246,997)	(5,969,176)
Total business-type activities net position	<b>\$ 5,188,736</b>	<b>\$ 5,762,970</b>	<b>\$ 5,973,442</b>	<b>\$ 5,720,484</b>	<b>\$ 5,606,894</b>	<b>7,879,475</b>	<b>8,727,197</b>	<b>7,801,575</b>	<b>10,189,289</b>	<b>8,104,720</b>
<b>Primary Government</b>										
Net investment in capital assets	\$13,778,390	\$20,083,375	\$21,340,086	\$24,563,413	\$25,800,108	\$31,422,456	\$33,023,475	\$34,277,465	\$34,409,325	\$35,464,170
Restricted	2,426,616	2,473,955	2,857,003	3,090,508	3,263,176	3,889,773	5,506,458	6,490,355	12,332,532	9,157,218
Unrestricted	12,468,818	10,692,788	12,834,695	10,511,278	11,695,360	13,324,676	16,348,252	26,275,159	33,188,649	52,225,491
Total primary government net position	<b>\$28,673,824</b>	<b>\$33,250,118</b>	<b>\$37,031,784</b>	<b>\$38,165,199</b>	<b>\$40,758,644</b>	<b>\$48,636,905</b>	<b>\$54,878,185</b>	<b>\$67,042,979</b>	<b>\$79,930,506</b>	<b>\$96,846,879</b>

Table 2

## County of Accomack, Virginia

Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Primary Government Expenses</b>										
Governmental activities:										
General government administration	\$ 3,498,049	\$ 3,530,381	\$ 4,213,237	\$ 4,176,949	\$ 4,235,991	\$ 3,869,051	\$ 4,297,569	\$ 4,601,711	\$ 4,664,443	\$ 5,126,940
Judicial administration	1,557,904	1,523,767	1,626,300	1,698,149	1,524,872	1,847,818	2,006,203	1,666,734	1,763,173	1,947,352
Public safety	10,083,890	10,051,732	10,799,876	12,137,511	11,411,784	12,521,804	13,191,818	17,350,872	16,311,952	16,868,413
Public works	3,586,061	3,879,310	4,046,470	4,295,837	4,434,819	4,295,730	5,103,434	5,030,230	4,989,366	5,583,556
Health and welfare	5,719,077	5,899,788	5,961,155	6,163,082	5,945,902	5,772,749	5,978,222	6,301,932	6,192,116	6,709,843
Education	18,708,789	19,091,856	19,185,216	19,514,650	19,334,027	17,990,881	19,035,647	12,863,844	16,588,415	13,297,290
Parks, recreation and cultural	961,633	894,436	1,048,256	1,271,895	1,239,140	1,301,533	484,488	1,129,852	1,080,262	1,357,207
Community development	1,599,584	1,577,928	2,002,473	1,877,300	1,884,504	2,034,036	2,042,957	2,329,054	5,121,034	3,984,608
Interest on long-term debt	1,761,930	1,539,381	1,469,186	1,337,937	1,134,137	1,082,502	1,108,961	950,571	831,228	715,011
Total governmental activities expenses	47,476,917	47,988,579	50,352,169	52,473,310	51,145,176	50,716,104	53,249,299	52,224,800	57,541,989	55,590,220
Business-type activities:										
Landfill	2,579,104	2,951,816	2,548,558	3,401,827	3,569,289	4,080,602	2,341,369	5,151,900	954,018	5,479,549
Airport	825,992	731,287	670,222	700,391	691,014	739,944	950,832	618,396	751,128	784,975
Water and Sewer	596,534	243,334	203,169	314,703	504,664	389,764	429,097	405,532	516,929	478,426
Parks and Recreation	56,470	48,959	69,436	54,955	39,181	45,253	22,340	9,038	7,355	17,373
Total business-type activities expenses	4,058,100	3,975,396	3,491,385	4,471,876	4,804,148	5,255,563	3,743,638	6,184,866	2,229,430	6,760,323
Total primary government	51,535,017	51,963,975	53,843,554	56,945,186	55,949,324	55,971,667	56,992,937	58,409,666	59,771,419	62,350,543
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General government administration	455,246	429,272	464,325	396,076	340,487	575,757	511,896	343,926	613,307	886,561
Judicial administration	100,293	89,168	76,993	108,135	81,468	117,902	89,391	72,637	123,073	124,119
Public safety	417,064	452,767	470,058	508,284	490,759	549,903	637,054	667,714	676,852	714,551
Public works	248,997	207,649	330,896	269,613	242,352	206,417	222,129	337,550	260,361	321,634
Health and welfare	300,016	433,837	406,018	398,651	455,688	450,225	483,752	444,629	87,774	20,754
Education	-	-	-	-	-	-	66,981	-	-	79,747
Parks, recreation and cultural	227,902	72,419	63,915	72,873	72,873	61,009	66,839	66,425	-	11,000
Community development	66,137	129,832	201,284	120,274	33,380	39,463	66,295	52,437	60,294	120,383
Interest on long term debt	-	-	-	-	-	-	-	82,984	89,193	-
Operating grants and contributions	9,481,299	8,288,541	8,838,571	8,929,145	8,437,334	8,623,343	10,195,625	12,496,598	14,323,517	14,960,818
Capital grants and contributions	785,074	4,143,748	91,253	39,520	335,000	1,364,751	1,958,574	289,812	-	48,676
Total governmental activities program revenues	12,082,028	14,247,233	10,943,313	10,842,571	10,489,341	11,988,770	14,298,536	14,854,712	16,234,371	17,288,243



Table 2

## County of Accomack, Virginia

Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Business-type activities:										
Charges for services:										
Landfill	2,423,020	2,832,220	2,944,380	3,209,523	2,892,852	3,289,632	3,179,687	3,655,859	3,741,688	3,840,338
Airport	319,374	288,003	242,236	253,556	295,816	251,371	245,010	231,671	324,765	385,596
Water and sewer	215,641	270,507	200,897	217,078	278,763	305,519	337,309	399,279	354,650	354,987
Parks and recreation	63,196	53,942	49,740	53,444	38,385	35,092	28,814	3,571	4,356	16,990
Operating grants and contributions - Airport	149,934	20,108	52,142	33,597	28,595	26,435	23,451	13,468	-	-
Capital grants and contributions - Airport	-	1,048,914	-	47,703	451,081	3,260,031	158,077	743,122	194,371	58,263
Total business-type activities										
program revenues	3,171,165	4,513,694	3,489,395	3,814,901	3,985,492	7,168,080	3,972,348	5,046,970	4,619,830	4,656,174
Total primary government										
program revenues	15,253,193	18,760,927	14,432,708	14,657,472	14,474,833	19,156,850	18,270,884	19,901,682	20,854,201	21,944,417
<b>Net (Expense)/Revenue <sup>4</sup></b>										
Governmental activities	(35,394,889)	(33,741,346)	(39,408,856)	(41,630,739)	(40,655,835)	(38,727,334)	(38,950,763)	(37,370,088)	(41,307,618)	(38,301,977)
Business-type activities	(886,935)	538,298	(1,990)	(656,975)	(818,656)	1,912,517	228,710	(1,137,896)	2,390,400	(2,104,149)
Total primary government net expense	(36,281,824)	(33,203,048)	(39,410,846)	(42,287,714)	(41,474,491)	(36,814,817)	(38,722,053)	(38,507,984)	(38,917,218)	(40,406,126)
<b>General Revenues and Other Changes in</b>										
<b>Net Position</b>										
Governmental activities:										
Taxes:										
General property taxes	28,872,306	29,258,518	31,940,238	32,114,931	33,963,969	32,888,029	33,053,958	38,018,190	38,066,876	39,674,513
Local sales and use taxes	3,358,791	3,579,831	3,583,326	3,659,682	3,746,741	4,273,866	4,398,807	4,724,877	5,135,745	5,413,586
Consumer utility taxes	1,005,667	1,144,722	1,069,085	1,105,834	1,164,856	872,078	1,008,870	756,940	734,693	1,126,406
Communication taxes	1,034,212	1,025,176	994,827	970,374	940,038	1,042,562	852,193	1,158,761	1,200,126	713,368
Other local taxes	1,775,122	1,779,509	1,836,328	1,866,503	1,839,972	2,106,890	1,943,284	2,385,527	2,976,998	4,347,728
Grants and contributions not										
restricted to specific programs	3,365,464	3,368,175	3,367,776	3,423,576	3,400,198	3,433,736	3,446,703	3,381,088	3,443,008	3,806,323
Investment earnings	22,857	13,120	9,583	8,463	46,368	5,907	62,170	27,226	230,270	2,220,995
Other revenue	845,326	291,288	378,396	61,481	329,248	70,010	197,348	139,715	-	-
Transfers	(1,900,590)	(164,935)	(199,509)	(193,732)	(758,393)	(360,064)	(619,012)	(160,275)	19,715	-
Total governmental activities	38,379,155	40,295,404	42,980,050	43,017,112	44,672,997	44,333,014	44,344,321	50,432,049	51,807,431	57,302,919
Business-type activities:										
Investment earnings	4,311	3,446	11,347	20,285	11,662	-	-	-	4,326	19,580
Gain on sale of capital assets	-	-	1,533	190,000	-	-	-	-	-	-
Other revenue	298	3,457	73	-	-	-	-	52,000	12,703	-
Transfers	1,900,590	164,937	199,509	193,732	758,393	360,064	619,012	160,275	(19,715)	-
Total business-type activities	1,905,199	171,840	212,462	404,017	770,055	360,064	619,012	212,275	(2,686)	19,580
Total primary government	40,284,354	40,467,244	43,192,512	43,421,129	45,443,052	44,693,078	44,963,333	50,644,324	51,804,745	57,322,499

Table 2

## County of Accomack, Virginia

Changes in Net Position  
 Last Ten Fiscal Years  
 (Accrual Basis of Accounting)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Change in Net Position</b>										
Governmental activities	2,984,266	6,554,058	3,571,194	1,386,373	4,017,162	5,605,680	5,393,558	13,061,961	10,499,813	19,000,942
Business-type activities	1,018,264	710,138	210,472	(252,958)	(48,601)	2,272,581	847,722	(925,621)	2,387,714	(2,084,569)
Total primary government	<b>\$ 4,002,530</b>	<b>\$ 7,264,196</b>	<b>\$ 3,781,666</b>	<b>\$ 1,133,415</b>	<b>\$ 3,968,561</b>	<b>\$ 7,878,261</b>	<b>\$ 6,241,280</b>	<b>\$12,136,340</b>	<b>\$12,887,527</b>	<b>\$16,916,373</b>

<sup>1</sup> Net (expense) revenue is the difference between the expenses and program revenues. It indicates the degree to which a function or program is supported with its own fees and program-specific grants versus its reliance upon funding from taxes and other general revenues. A number in parentheses is net expenses indicating that expenses were greater than program revenues and, therefore, general revenues were needed to finance that function or program. Numbers without parentheses are net revenues, meaning that program revenues were more than sufficient to cover expenses.

Table 3

County of Accomack, Virginia  
Fund Balances, Governmental Funds  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>General Fund:</b>										
Nonspendable	\$ 104,700	\$ 104,700	\$ 104,700	\$ 104,700	\$ 104,700	\$ 104,700	\$ 104,700	\$ 104,700	\$ -	\$ -
Restricted	30,326	31,047	32,053	32,053	33,123	36,196	36,210	6,210	6,214	6,214
Committed	7,632,118	8,415,423	9,210,477	10,017,457	10,836,542	11,355,486	11,802,717	12,302,716	12,367,051	13,217,051
Assigned	3,376,508	3,093,131	3,221,067	4,505,194	6,268,339	6,782,375	7,484,909	17,327,182	21,770,155	33,138,719
Unassigned	1,680,028	1,426,505	1,804,578	2,312,267	1,253,151	2,998,606	2,359,712	5,000,178	10,040,481	15,454,228
Total general fund	12,823,680	13,070,806	14,372,875	16,971,671	18,495,855	21,277,363	21,788,248	34,740,986	44,183,901	61,816,212
<b>All Other Governmental Funds:</b>										
Restricted	5,475,920	3,032,136	2,824,950	3,058,455	3,230,053	3,853,577	5,428,753	6,454,142	6,558,142	6,169,941
Committed	-	-	-	-	-	-	-	-	-	-
Assigned	874,755	1,034,644	5,050,567	3,305,886	739,763	1,791,432	4,125,945	2,118,179	1,527,949	795,276
Unassigned	-	-	-	-	-	-	-	-	-	(21,242)
Total other governmental funds	6,350,675	4,066,780	7,875,517	6,364,341	3,969,816	5,645,009	9,554,698	8,572,321	8,086,091	6,943,975
Total governmental funds	<b>\$ 19,174,355</b>	<b>\$ 17,137,586</b>	<b>\$ 22,248,392</b>	<b>\$ 23,336,012</b>	<b>\$ 22,465,671</b>	<b>\$ 26,922,372</b>	<b>\$ 31,342,946</b>	<b>\$ 43,313,307</b>	<b>\$ 52,269,992</b>	<b>\$ 68,760,187</b>

Table 4

County of Accomack, Virginia  
Changes in Fund Balances, Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues:</b>										
General property taxes	\$ 29,203,123	\$ 29,317,410	\$ 32,205,174	\$ 32,945,616	\$ 28,790,706	\$ 34,482,574	\$ 33,943,439	\$ 37,543,470	\$ 38,620,798	\$ 40,247,189
Other local taxes	7,173,792	7,529,238	7,483,566	7,602,393	7,691,607	8,295,397	8,203,154	9,026,105	10,047,562	11,601,088
Permits, fees and licenses	429,010	474,442	463,126	364,692	372,036	414,763	348,652	400,674	491,280	561,568
Fines and forfeitures	76,395	65,622	54,318	84,220	57,413	85,100	57,685	40,094	91,655	94,356
Revenue from the use of money and property	368,898	339,413	327,381	336,728	361,763	479,705	521,072	512,664	230,270	2,220,995
Charges for services	450,270	406,926	509,555	440,922	500,255	577,701	713,285	652,189	613,497	702,055
Miscellaneous	973,391	381,084	474,631	189,950	4,651,616	1,172,085	217,785	625,318	293,668	713,246
Recovered costs	482,952	354,927	530,191	513,209	304,507	420,779	471,617	388,955	515,081	590,548
Intergovernmental	13,491,118	15,800,464	12,297,600	12,392,241	12,172,532	12,308,343	15,600,901	15,786,473	17,672,201	18,432,793
Total revenues	52,648,949	54,669,526	54,345,542	54,869,971	54,902,435	58,236,447	60,077,590	64,975,942	68,576,012	75,163,838
<b>Expenditures:</b>										
General government administration	3,624,767	3,784,605	4,290,115	3,975,056	4,278,092	4,143,102	4,266,400	4,564,651	4,884,289	5,598,811
Judicial administration	1,511,769	1,487,014	1,600,418	1,541,907	1,567,617	1,801,593	3,188,036	1,540,617	1,700,087	2,026,079
Public safety	11,672,064	10,510,653	11,183,476	11,817,851	8,227,494	13,255,537	13,456,254	17,155,820	16,834,792	17,920,316
Public works	3,893,852	4,212,124	4,557,952	5,151,776	6,332,721	4,575,540	5,189,964	4,411,028	4,821,183	5,708,674
Health and welfare	5,730,164	5,907,665	6,053,390	5,881,513	9,406,439	6,268,765	5,744,049	5,915,924	6,111,743	6,662,066
Education	16,304,689	16,709,372	16,820,374	17,150,107	16,871,374	16,479,494	17,596,918	10,974,714	15,260,026	12,030,558
Parks, recreation and cultural	1,486,121	1,425,756	1,046,266	1,074,410	2,093,966	1,714,682	2,653,834	3,070,017	2,147,011	2,378,582
Community development	2,872,289	7,558,117	2,628,054	1,678,827	1,511,201	1,677,219	1,602,321	1,994,461	4,750,540	3,322,386
Nondepartmental	-	-	-	-	-	-	-	-	30,046	-
Debt service:										
Principal	3,304,267	3,343,822	3,676,217	3,910,930	3,485,653	2,383,892	2,349,305	2,259,465	2,389,022	2,484,958
Interest	1,709,446	1,602,232	1,528,965	1,406,242	1,239,826	1,119,857	1,076,923	987,065	905,235	767,237
Total expenditures	52,109,428	56,541,360	53,385,227	53,588,619	55,014,383	53,419,681	57,124,004	52,873,762	59,833,974	58,899,667
Excess of revenues over (under) expenditures	539,521	(1,871,834)	960,315	1,281,352	(111,948)	4,816,766	2,953,586	12,102,180	8,742,038	16,264,171
<b>Other financing sources (uses):</b>										
Issuance of debt (includes premiums/discount)	10,904,973	-	4,350,000	-	-	-	2,086,000	-	-	-
Refunding bonds issued	-	-	-	-	-	-	-	-	2,470,000	-
Premium on bonds issued	-	-	-	-	-	-	-	-	209,360	-
Payments to refunded bond escrow agents	(6,802,527)	-	-	-	-	-	-	-	(2,591,629)	-
Proceeds from leases	-	-	-	-	-	-	-	-	107,201	226,024
Transfers in	2,032,221	2,104,275	1,727,343	2,427,762	1,948,596	2,986,224	4,070,285	1,752,043	5,011,479	5,582,459
Transfers out	(3,932,811)	(2,269,210)	(1,926,852)	(2,621,494)	1,948,596	(3,346,289)	(4,689,297)	(1,912,318)	(4,991,764)	(5,582,459)
Total other financing sources (uses)	2,201,856	(164,935)	4,150,491	(193,732)	3,897,192	(360,065)	1,466,988	(160,275)	214,647	226,024
Net change in fund balances	<b>\$ 2,741,377</b>	<b>\$ (2,036,769)</b>	<b>\$ 5,110,806</b>	<b>\$ 1,087,620</b>	<b>\$ 3,785,244</b>	<b>\$ 4,456,701</b>	<b>\$ 4,420,574</b>	<b>\$ 11,941,905</b>	<b>\$ 8,956,685</b>	<b>\$ 16,490,195</b>
Debt service as a % of noncapital expenditures	10.50%	10.23%	10.15%	10.35%	9.26%	6.91%	6.63%	6.54%	5.71%	5.83%

Table 5A

**County of Accomack, Virginia**  
**Assessed Value and Estimated Actual Value of Taxable Real Property**  
**Last Ten Fiscal Years**

Fiscal Year Ending June 30,	Residential Property	Commercial Property	Agricultural Property	Less Land Use Value Reduction	Total Taxable Assessed Value	Total Direct Real Property Tax Rate	Estimated Actual Value	Assessed Value as a Percentage of Actual Value
2014	\$ 2,744,011,700	\$ 683,547,550	\$ 494,192,400	\$ 127,309,000	\$ 3,794,442,650	0.605	\$ 3,921,751,650	96.75%
2015	2,766,112,100	684,978,350	494,890,600	125,088,100	3,820,892,950	0.605	3,945,981,050	96.83%
2016	2,715,931,400	667,447,926	501,728,300	93,490,200	3,791,617,426	0.635	3,885,107,626	97.59%
2017	2,729,710,800	681,463,717	509,588,300	92,379,500	3,828,383,317	0.635	3,920,762,817	97.64%
2018	2,666,968,100	860,280,283	523,945,300	84,232,500	3,966,961,183	0.635	4,051,193,683	97.92%
2019	2,691,327,400	884,736,393	558,514,500	86,775,000	4,047,803,293	0.635	4,134,578,293	97.90%
2020	2,852,300,200	880,208,418	580,720,300	111,095,426	4,202,133,492	0.635	4,313,228,918	97.42%
2021	2,877,996,000	830,098,410	583,137,300	100,717,700	4,190,514,010	0.635	4,291,231,710	97.65%
2022	3,255,410,300	854,321,010	591,025,900	101,461,900	4,599,295,310	0.635	4,700,757,210	97.84%
2023	3,282,185,000	838,693,011	494,694,000	88,459,400	4,527,112,611	0.635	4,615,572,011	98.08%

**Source:** Accomack County Finance Office

**Notes:** Real Property is assessed annually at fair market value. Property is assessed at 100 percent of estimated fair market value however, the County has adopted the provisions of Title 58.1-3230 of the Code of Virginia that provides for land use-value assessment when real estate is devoted to agricultural, horticultural or forest uses. Tax rates are per \$100 of assessed value. The County is divided into various different tax rate districts. The above direct tax rates are those for the district with the highest rate.

Table 5B

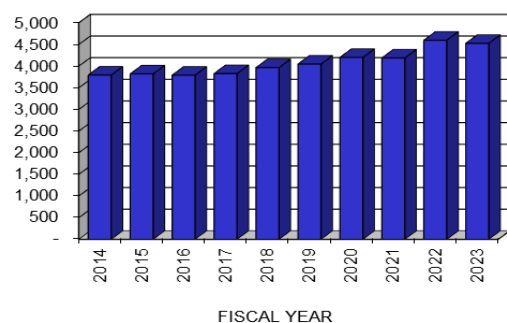
**Assessed Value and Estimated Actual Value of Taxable Personal Property**  
**Last Ten Fiscal Years**

Fiscal Year Ending June 30,	Motor Vehicles & Other	Mobile Homes	Machinery & Tools	Total Taxable Assessed Value	Total Direct Personal Property Tax Rate
2014	\$ 287,138,572	\$ 29,964,327	\$ 22,255,434	\$ 339,358,333	3.72
2015	292,169,603	29,721,982	24,593,224	346,484,809	3.72
2016	301,471,966	29,194,660	20,668,398	351,335,024	3.72
2017	311,113,331	29,253,592	21,042,517	361,409,440	3.72
2018	323,346,910	25,264,307	19,649,014	368,260,231	3.72
2019	326,844,145	25,697,743	23,730,041	376,271,929	3.72
2020	329,717,739	26,233,482	23,825,793	379,777,014	3.72
2021	367,596,225	27,695,229	22,105,929	417,397,383	3.72
2022	490,241,772	28,578,586	20,340,667	539,161,025	3.72
2023	453,271,115	31,074,370	25,107,373	509,452,858	3.72

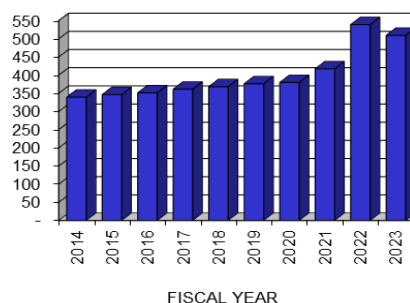
**Source:** Accomack County Finance Office

**Notes:** Personal Property is assessed annually at fair market value. Property is assessed at 100 percent of estimated fair market value. Tax rates are per \$100 of assessed value. The County is divided into various different tax districts. The above direct tax rates are those for the district with the highest rate.

**Taxable Assessed Value of Real Property**  
(in millions)



**Taxable Assessed Value of Personal Property**  
(in millions)



**County of Accomack, Virginia**  
**Direct and Overlapping Property Tax Rates (per \$100 of assessed value)<sup>1</sup>**  
**Last Ten Fiscal Years**

**Table 6**

Type of tax	2014					2015					2016					2017					2018				
	District Number					District Number					District Number					District Number					District Number				
	2	3	4	5	6	2	3	4	5	6	2	3	4	5	6	2	3	4	5	6	2	3	4	5	6
Real Property																									
County Direct Rates:																									
General	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.395	0.405	0.405	0.405	0.405	0.405
Debt Service	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.095	0.075	0.075	0.075	0.075	0.075
Emergency Medical Service	0.090	0.090	0.090	0.090	-	0.090	0.090	0.090	0.090	-	0.120	0.120	0.120	0.120	-	0.120	0.120	0.120	0.120	-	0.130	0.130	0.130	0.130	-
Fire and Rescue	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Mosquito Control <sup>4</sup>	0.025	-	-	-	-	0.025	-	-	-	-	0.025	-	-	-	-	0.025	-	-	-	-	0.025	-	-	-	-
Total real property direct rates	0.605	0.580	0.580	0.580	0.490	0.605	0.580	0.580	0.580	0.490	0.635	0.610	0.610	0.610	0.490	0.635	0.610	0.610	0.610	0.490	0.635	0.610	0.610	0.610	0.480
Overlapping Governments:																									
Town of Chincoteague	-	-	-	-	0.07	-	-	-	-	0.07	-	-	-	-	0.07	-	-	-	-	0.07	-	-	-	-	0.07
Town of Saxis	-	0.17	-	-	-	-	0.17	-	-	-	-	0.17	-	-	-	-	0.17	-	-	-	-	0.17	-	-	-
Town of Hallwood	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-
Town of Bloxom	-	0.16	-	-	-	-	0.16	-	-	-	-	0.16	-	-	-	-	0.16	-	-	-	-	0.16	-	-	-
Town of Parksley	-	0.25	-	-	-	-	0.29	-	-	-	-	0.29	-	-	-	-	0.32	-	-	-	-	0.32	-	-	-
Town of Tangier	-	-	0.35	-	-	-	-	0.35	-	-	-	-	0.35	-	-	-	-	0.40	-	-	-	-	0.40	-	-
Town of Accomac	-	-	0.07	-	-	-	-	0.09	-	-	-	-	0.09	-	-	-	-	0.09	-	-	-	-	0.09	-	-
Town of Onley	-	-	0.08	-	-	-	-	0.08	-	-	-	-	0.08	-	-	-	-	0.08	-	-	-	-	0.08	-	-
Town of Onancock	-	-	0.25	-	-	-	-	0.25	-	-	-	-	0.25	-	-	-	-	0.32	-	-	-	-	0.32	-	-
Town of Melfa	-	-	-	0.05	-	-	-	-	0.06	-	-	-	-	0.09	-	-	-	-	0.09	-	-	-	-	0.09	-
Town of Wachapreague	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-
Town of Keller	-	-	-	0.12	-	-	-	-	0.12	-	-	-	-	0.12	-	-	-	-	0.12	-	-	-	-	0.12	-
Town of Painter	-	-	-	0.10	-	-	-	-	0.10	-	-	-	-	0.10	-	-	-	-	0.10	-	-	-	-	0.10	-
Town of Belle Haven	-	-	-	0.085	-	-	-	-	0.085	-	-	-	-	0.085	-	-	-	-	0.085	-	-	-	-	0.085	-
Personal Property																									
Overlapping Governments:																									
General	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	
Debt Service	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	
Emergency Medical Service	0.09	0.09	0.09	0.09	-	0.09	0.09	0.09	0.09	-	0.09	0.09	0.09	0.09	-	0.09	0.09	0.09	0.09	-	0.09	0.09	0.09	0.09	-
Fire and Rescue	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Total personal prop. direct rates	3.72	3.72	3.72	3.72	3.63	3.72	3.72	3.72	3.72	3.63	3.72	3.72	3.72	3.72	3.63	3.72	3.72	3.72	3.72	3.63	3.72	3.72	3.72	3.72	3.63
Overlapping Governments:																									
Town of Chincoteague	-	-	-	-	0.85	-	-	-	-	0.85	-	-	-	-	0.85	-	-	-	-	0.85	-	-	-	-	0.85
Town of Saxis	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-
Town of Hallwood	0.48	-	-	-	-	0.48	-	-	-	-	0.48	-	-	-	-	0.48	-	-	-	-	0.48	-	-	-	-
Town of Bloxom	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-
Town of Parksley	-	1.30	-	-	-	-	1.30	-	-	-	-	1.30	-	-	-	-	1.30	-	-	-	-	1.30	-	-	-
Town of Tangier	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	0.40	-	-	-	-	0.40	-	-
Town of Accomac	-	-	0.10	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-
Town of Onley	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-	-
Town of Onancock	-	-	2.00	-	-	-	-	2.00	-	-	-	-	2.00	-	-	-	-	2.00	-	-	-	-	2.00	-	-
Town of Melfa	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Town of Wachapreague	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-
Town of Keller	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-
Town of Painter	-	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-
Town of Belle Haven	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-

District numbers and corresponding district names are as follows: District 2=Atlantic District, District 3=Metompinkin District, District 4=Lee District, District 5=Pungoteague District, and District 6=Chincoteague District.

<sup>1</sup>The rates listed above are those in effect at June 30 of the fiscal year end.

<sup>2</sup>The mosquito control tax applies to the Greenbackville/Captains Cove area of District 2 only.

County of Accomack, Virginia

Table 6

Direct and Overlapping Property Tax Rates (per \$100 of assessed value)<sup>1</sup>  
Last Ten Fiscal Years

Type of tax	2019					2020					2021					2022					2023				
	District Number					District Number					District Number					District Number					District Number				
	2	3	4	5	6	2	3	4	5	6	2	3	4	5	6	2	3	4	5	6	2	3	4	5	6
Real Property																									
County Direct Rates:																									
General	0.405	0.405	0.405	0.405	0.405	0.415	0.415	0.415	0.415	0.415	0.415	0.415	0.415	0.415	0.415	0.420	0.420	0.420	0.420	0.420	0.415	0.415	0.415	0.415	0.415
Debt Service	0.075	0.075	0.075	0.075	0.075	0.065	0.065	0.065	0.065	0.065	0.065	0.065	0.065	0.065	0.065	0.060	0.060	0.060	0.060	0.060	0.050	0.050	0.050	0.050	0.050
Emergency Medical Service	0.130	0.130	0.130	0.130	-	0.130	0.130	0.130	0.130	-	0.130	0.130	0.130	0.130	-	0.130	0.130	0.130	0.130	-	0.130	0.130	0.130	0.130	-
Fire and Rescue	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Mosquito Control <sup>4</sup>	0.025	-	-	-	-	0.025	-	-	-	-	0.025	-	-	-	-	0.025	-	-	-	-	0.025	-	-	-	-
Total real property direct rates	0.635	0.610	0.610	0.610	0.480	0.635	0.610	0.610	0.610	0.480	0.635	0.610	0.610	0.610	0.480	0.635	0.610	0.610	0.610	0.480	0.620	0.595	0.595	0.595	0.465
Overlapping Governments:																									
Town of Chincoteague	-	-	-	-	0.07	-	-	-	-	0.07	-	-	-	-	0.07	-	-	-	-	0.07	-	-	-	-	0.07
Town of Saxis	-	0.17	-	-	-	-	0.17	-	-	-	-	0.17	-	-	-	-	0.17	-	-	-	-	0.17	-	-	-
Town of Hallwood	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-
Town of Bloxom	-	0.16	-	-	-	-	0.16	-	-	-	-	0.16	-	-	-	-	0.16	-	-	-	-	0.16	-	-	-
Town of Parksley	-	0.33	-	-	-	-	0.33	-	-	-	-	0.33	-	-	-	-	0.33	-	-	-	-	0.33	-	-	-
Town of Tangier	-	-	0.40	-	-	-	-	0.40	-	-	-	-	0.40	-	-	-	-	0.40	-	-	-	-	0.40	-	-
Town of Accomac	-	-	0.10	-	-	-	-	0.10	-	-	-	-	0.10	-	-	-	-	0.10	-	-	-	-	0.10	-	-
Town of Onley	-	-	0.08	-	-	-	-	0.08	-	-	-	-	0.08	-	-	-	-	0.08	-	-	-	-	0.08	-	-
Town of Onancock	-	-	0.32	-	-	-	-	0.32	-	-	-	-	0.32	-	-	-	-	0.32	-	-	-	-	0.32	-	-
Town of Melfa	-	-	-	0.09	-	-	-	-	0.086	-	-	-	-	0.086	-	-	-	-	0.086	-	-	-	-	0.086	-
Town of Wachapreague	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.130	-
Town of Keller	-	-	-	0.12	-	-	-	-	0.18	-	-	-	-	0.18	-	-	-	-	0.18	-	-	-	-	0.180	-
Town of Painter	-	-	-	0.10	-	-	-	-	0.097	-	-	-	-	0.097	-	-	-	-	0.097	-	-	-	-	0.097	-
Town of Belle Haven	-	-	-	0.085	-	-	-	-	0.085	-	-	-	-	0.085	-	-	-	-	0.085	-	-	-	-	0.085	-
Personal Property																									
Overlapping Governments:																									
General	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	3.53	
Debt Service	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	
Emergency Medical Service	0.09	0.09	0.09	0.09	-	0.09	0.09	0.09	0.09	-	0.09	0.09	0.09	0.09	-	0.09	0.09	0.09	0.09	-	0.09	0.09	0.09	0.09	-
Fire and Rescue	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Total personal prop. direct rates	3.72	3.72	3.72	3.72	3.63	3.72	3.72	3.72	3.72	3.63	3.72	3.72	3.72	3.72	3.63	3.72	3.72	3.72	3.72	3.63	3.72	3.72	3.72	3.72	3.63
Overlapping Governments:																									
Town of Chincoteague	-	-	-	-	0.85	-	-	-	-	0.85	-	-	-	-	0.85	-	-	-	-	0.85	-	-	-	-	0.85
Town of Saxis	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-
Town of Hallwood	0.48	-	-	-	-	0.48	-	-	-	-	0.48	-	-	-	-	0.48	-	-	-	-	0.48	-	-	-	-
Town of Bloxom	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-	-	0.50	-	-	-
Town of Parksley	-	1.30	-	-	-	-	1.30	-	-	-	-	1.30	-	-	-	-	3.72	-	-	-	-	3.72	-	-	-
Town of Tangier	-	-	0.40	-	-	-	-	0.40	-	-	-	-	0.40	-	-	-	-	0.40	-	-	-	-	0.40	-	-
Town of Accomac	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-
Town of Onley	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-	-
Town of Onancock	-	-	2.00	-	-	-	-	2.00	-	-	-	-	2.00	-	-	-	-	2.00	-	-	-	-	2.00	-	-
Town of Melfa	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Town of Wachapreague	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-	-	-	-	0.13	-
Town of Keller	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.15	-	-	-	-	0.25	-	-	-	-	0.25	-
Town of Painter	-	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-	-	-	-	0.30	-
Town of Belle Haven	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-

District numbers and corresponding district names are as follows: District 2=Atlantic District, District 3=Metompinkin District, District 4=Lee District, District 5=Pungoteague District, and District 6=Chincoteague District.

<sup>1</sup> The rates listed above are those in effect at June 30 of the fiscal year end.

<sup>2</sup> The mosquito control tax applies to the Greenbackville/Captains Cove area of District 2 only.

# County of Accomack, Virginia

Table 7

## Principal Property Taxpayers<sup>1</sup> Current Year and Nine Years Ago

Taxpayer	2023			2014		
	Total Assessed Valuation	Rank	Percentage of Total Assessed Value <sup>1</sup>	Total Assessed Valuation	Rank	Percentage of Total Assessed Value <sup>1</sup>
Eastern Shore Solar LLC	\$ 160,271,392	1	3.18%	\$ -	-	-
A&N Electric Cooperative	70,667,523	2	1.40%	78,451,940	2	1.84%
Commonwealth Chesapeake Corp	62,540,883	3	1.24%	157,228,990	1	3.69%
Delmarva Power & Light Company	28,033,562	4	0.56%	19,465,782	6	0.46%
Tysons Farms, Inc	27,049,905	5	0.54%	19,523,800	5	0.46%
Perdue Farms, LLC	24,030,341	6	0.48%	20,526,729	4	0.48%
Old Dominion Electric Cooperative	22,585,127	7	0.45%	11,348,717	7	0.27%
Chincoteague Hotel LLC	13,353,207	8	0.27%	7,892,360	10	0.19%
Wal-Mart Stores	9,888,765	9	0.20%	10,992,573	8	0.26%
Kenneth Burton Trust	8,597,500	10	0.17%	-	-	-
Verizon Virginia LLC	-	-	-	22,107,458	3	0.52%
Tull, Edward Lunn	-	-	-	8,189,583	9	0.19%

**Source:** Accomack County Finance Office

<sup>1</sup> Total assessed value obtained from Table 5A & 5B.



**County of Accomack, Virginia**  
**Property Tax Levy and Collections <sup>1, 2</sup>**  
**Last Ten Fiscal Years**

**Table 8**

Fiscal Year	Property Tax Type	Month/ Year Due	Original Levy <sup>3</sup>	Adjustments	Adjusted Levy	Collected within the Fiscal Year of Levy		Collected in Subsequent Periods	Total Collections	
						Amount	Percent of Adjusted Levy		Amount	Percent of Adjusted Levy
2023	Personal Property-Public Svc. Corp.	12/2021	\$ 47,514	\$ -	\$ 47,514	\$ 47,514	100.0%	\$ -	\$ 47,514	100.0%
2023	Personal Property-Regular	12/2021	7,263,863	(541,769)	6,722,094	6,047,506	90.0%	-	6,047,506	90.0%
2023	Real Estate-Public Svc. Corp.	12/2021	1,160,475	-	1,160,475	1,160,475	100.0%	-	1,160,475	100.0%
2023	Real Estate-Regular	12/2021	11,671,221	(11,704)	11,659,517	11,312,117	97.0%	-	11,312,117	97.0%
2023	Real Estate-Special Assess.	12/2021	11,271	-	11,271	9,388	83.3%	-	9,388	83.3%
2023	Personal Property-Regular Supp	4/2022	239,461	(9,112)	230,349	172,701	75.0%	-	172,701	75.0%
2023	Personal Property-Regular	6/2022	7,604,237	(189,774)	7,414,463	5,471,426	73.8%	-	5,471,426	73.8%
2023	Real Estate-Public Svc. Corp. <sup>4</sup>	6/2022	47,514	-	47,514	46,881	98.7%	-	46,881	98.7%
2023	Personal Property-Public Svc. Corp.	6/2022	1,154,737	-	1,154,737	1,154,737	100.0%	-	1,154,737	100.0%
2023	Real Estate-Regular	6/2022	11,768,421	(7,667)	11,760,754	10,691,182	90.9%	-	10,691,182	90.9%
			<b>\$ 40,968,715</b>	<b>\$ (760,026)</b>	<b>\$ 40,208,689</b>	<b>\$ 36,113,928</b>	<b>89.8%</b>	<b>\$ -</b>	<b>\$ 36,113,928</b>	<b>89.8%</b>
2022	Personal Property-Public Svc. Corp.	12/2021	\$ 48,917	\$ -	\$ 48,917	\$ 48,917	100.0%	\$ -	\$ 48,917	100.0%
2022	Personal Property-Regular	12/2021	6,322,347	(459,445)	5,862,902	5,390,930	91.9%	215,854	5,606,784	95.6%
2022	Real Estate-Public Svc. Corp.	12/2021	1,293,907	-	1,293,907	1,293,907	100.0%	-	1,293,907	100.0%
2022	Real Estate-Regular	12/2021	10,852,408	(664)	10,851,744	10,533,281	97.1%	177,897	10,711,179	98.7%
2022	Real Estate-Special Assess.	12/2021	15,509	200	15,709	2,734	17.4%	11,330	14,064	89.5%
2022	Personal Property-Regular Supp	4/2022	228,638	(11,145)	217,493	155,974	71.7%	36,160	192,133	88.3%
2022	Personal Property-Regular	6/2022	7,143,530	(289,916)	6,853,614	5,191,317	75.7%	1,199,464	6,390,781	93.2%
2022	Real Estate-Public Svc. Corp. <sup>4</sup>	6/2022	1,205,120	-	1,205,120	1,205,120	100.0%	-	1,205,120	100.0%
2022	Personal Property-Public Svc. Corp.	6/2022	48,901	-	48,901	48,901	100.0%	-	48,901	100.0%
2022	Real Estate-Regular	6/2022	11,643,396	(11,307)	11,632,090	10,498,820	90.3%	867,306	11,366,126	97.7%
			<b>\$ 38,802,674</b>	<b>\$ (772,277)</b>	<b>\$ 38,030,397</b>	<b>\$ 34,369,901</b>	<b>90.4%</b>	<b>\$ 2,508,011</b>	<b>\$ 36,877,912</b>	<b>97.0%</b>
2021	Personal Property-Public Svc. Corp.	12/2020	\$ 64,818	\$ -	\$ 64,818	\$ 64,818	100.0%	\$ -	\$ 64,818	100.0%
2021	Personal Property-Regular	12/2020	5,895,210	(617,904)	5,277,306	4,653,591	88.2%	415,167	5,068,758	96.0%
2021	Real Estate-Public Svc. Corp.	12/2020	1,431,350	-	1,431,350	1,431,350	100.0%	-	1,431,350	100.0%
2021	Real Estate-Regular	12/2020	10,752,942	(2,093)	10,750,849	10,393,321	96.7%	285,561	10,678,882	99.3%
2021	Real Estate-Special Assess.	12/2020	15,310	133	15,443	13,289	86.1%	1,390	14,679	95.1%
2021	Personal Property-Regular Supp	4/2021	280,371	(19,804)	260,567	183,650	70.5%	53,308	236,959	90.9%
2021	Personal Property-Regular	6/2021	6,223,028	(255,267)	5,967,760	4,351,240	72.9%	1,370,275	5,721,515	95.9%
2021	Real Estate-Public Svc. Corp. <sup>4</sup>	6/2021	1,394,226	(216,715)	1,177,511	1,177,511	100.0%	-	1,177,511	100.0%
2021	Personal Property-Public Svc. Corp.	6/2021	50,791	(1,907)	48,884	48,884	100.0%	-	48,884	100.0%
2021	Real Estate-Regular	6/2021	10,856,163	(6,683)	10,849,480	9,768,151	90.0%	972,355	10,740,506	99.0%
			<b>\$ 36,964,209</b>	<b>\$ (1,120,241)</b>	<b>\$ 35,843,968</b>	<b>\$ 32,085,807</b>	<b>89.5%</b>	<b>\$ 3,098,055</b>	<b>\$ 35,183,862</b>	<b>98.2%</b>
2020	Personal Property-Public Svc. Corp.	12/2019	\$ 40,535	\$ 2,332	\$ 38,203	\$ 38,203	100.0%	\$ -	\$ 38,203	100.0%
2020	Personal Property-Regular	12/2019	5,654,054	(408,316)	5,245,739	4,495,390	85.7%	539,713	5,035,104	96.0%
2020	Real Estate-Public Svc. Corp.	12/2019	1,461,303	(55,956)	1,405,347	1,405,347	100.0%	-	1,405,347	100.0%
2020	Real Estate-Regular	12/2019	10,262,504	9,299	10,253,205	9,729,810	94.9%	478,120	10,207,930	99.6%
2020	Real Estate-Special Assess.	12/2019	15,443	-	15,443	7,174	46.5%	7,597	14,771	95.6%
2020	Personal Property-Regular Supp	04/2020	179,704	(17,604)	162,100	83,351	51.4%	72,868	156,218	96.4%
2020	Personal Property-Regular	08/2020	5,753,556	(207,241)	5,546,316	1,421,647	25.6%	3,907,363	5,329,010	96.1%
2020	Real Estate-Public Svc. Corp. <sup>4</sup>	08/2020	1,394,183	(37,081)	1,357,102	122,658	9.0%	1,234,444	1,357,102	100.0%
2020	Personal Property-Public Svc. Corp.	08/2020	37,811	(1,047)	36,764	1,759	4.8%	35,005	36,764	100.0%
2020	Real Estate-Regular	08/2020	10,756,365	(7,667)	10,748,698	4,184,953	38.9%	6,501,615	10,686,568	99.4%
			<b>\$ 35,555,459</b>	<b>\$ (723,279)</b>	<b>\$ 34,808,916</b>	<b>\$ 21,490,293</b>	<b>61.7%</b>	<b>\$ 12,776,725</b>	<b>\$ 34,267,018</b>	<b>98.4%</b>
2019	Personal Property-Public Svc. Corp.	12/2018	\$ 43,036	\$ (519)	\$ 42,517	\$ 42,517	100.0%	\$ -	\$ 42,517	100.0%
2019	Personal Property-Regular	12/2018	5,437,406	(444,402)	4,993,004	4,421,421	88.6%	384,505	4,805,926	96.3%
2019	Real Estate-Public Svc. Corp.	12/2018	1,525,330	(29,031)	1,496,299	1,496,299	100.0%	-	1,496,299	100.0%
2019	Real Estate-Regular	12/2018	10,060,772	(14,471)	10,046,302	9,558,100	95.1%	457,752	10,015,851	99.7%
2019	Real Estate-Special Assess.	12/2018	15,443	-	15,443	11,176	72.4%	3,729	14,904	96.5%
2019	Personal Property-Regular	03/2019	138,142	(3,771)	134,370	84,200	62.7%	48,008	132,208	98.4%
2019	Personal Property-Regular	06/2019	5,649,938	(241,375)	5,408,564	4,084,096	75.5%	1,118,281	5,202,377	96.2%
2019	Real Estate-Public Svc. Corp. <sup>4</sup>	06/2019	1,438,973	(55,955)	1,383,018	887,161	64.1%	495,857	1,383,018	100.0%
2019	Personal Property-Public Svc. Corp.	06/2019	39,752	(2,332)	37,420	37,419	100.0%	-	37,419	100.0%
2019	Real Estate-Regular	06/2019	10,262,597	(12,134)	10,250,463	9,092,713	88.7%	1,117,233	10,209,946	99.6%
			<b>\$ 34,611,389</b>	<b>\$ (803,989)</b>	<b>\$ 33,807,400</b>	<b>\$ 29,715,101</b>	<b>87.9%</b>	<b>\$ 3,625,365</b>	<b>\$ 33,340,466</b>	<b>98.6%</b>
2018	Personal Property-Public Svc. Corp.	12/2017	\$ 42,988	\$ (6,028)	\$ 36,960	\$ 36,960	100.0%	\$ -	\$ 36,960	100.0%
2018	Personal Property-Regular	12/2017	5,362,590	(511,457)	4,851,133	4,178,908	86.1%	667,366	4,846,274	99.9%
2018	Real Estate-Public Svc. Corp.	12/2017	1,787,627	187,700	1,975,327	1,975,327	100.0%	-	1,975,327	100.0%
2018	Real Estate-Regular	12/2017	10,184,855	(13,387)	10,171,469	9,652,025	94.9%	489,683	10,141,708	99.7%
2018	Real Estate-Special Assess.	12/2017	4,172	-	4,172	2,167	51.9%	1,466	3,633	87.1%
2018	Personal Property-Regular	03/2018	169,693	(3,019)	166,674	128,749	77.2%	37,891	166,640	100.0%
2018	Personal Property-Regular	06/2018	5,504,655	(311,878)	5,192,777	3,917,067	75.4%	1,079,935	4,997,002	96.2%
2018	Real Estate-Public Svc. Corp. <sup>4</sup>	06/2018	1,410,673	(29,031)	1,381,642	1,074,116	77.7%	307,525	1,381,641	100.0%
2018	Personal Property-Public Svc. Corp.	06/2018	37,506	(519)	36,987	36,986	100.0%	-	36,986	100.0%
2018	Real Estate-Regular	06/2018	10,058,743	(17,856)	10,040,887	8,989,582	89.5%	1,022,473	10,012,055	99.7%
			<b>\$ 34,563,502</b>	<b>\$ (705,476)</b>	<b>\$ 33,858,026</b>	<b>\$ 29,991,887</b>	<b>88.6%</b>	<b>\$ 3,606,339</b>	<b>\$ 33,598,226</b>	<b>99.2%</b>

**County of Accomack, Virginia**  
**Property Tax Levy and Collections <sup>1, 2</sup>**  
**Last Ten Fiscal Years**

**Table 8**

Fiscal Year	Property Tax Type	Month/ Year Due	Original Levy <sup>3</sup>	Adjustments	Adjusted Levy	Collected within the Fiscal Year of Levy		Collected in Subsequent Periods	Total Collections	
						Amount	Percent of Adjusted Levy		Amount	Percent of Adjusted Levy
2017	Personal Property-Public Svc. Corp.	12/2016	\$ 43,800	\$ -	\$ 43,800	\$ 43,800	100.0%	\$ -	\$ 43,800	100.0%
2017	Real Estate-Roll Back Taxes	12/2016	49,037	-	49,037	49,037	100.0%	-	49,037	100.0%
2017	Personal Property-Regular	12/2016	5,164,557	(475,347)	4,689,210	4,127,858	88.0%	561,237	4,689,095	100.0%
2017	Real Estate-Public Svc. Corp.	12/2016	923,300	29,816	953,116	953,116	100.0%	-	953,116	100.0%
2017	Real Estate-Regular	12/2016	10,174,102	(87,258)	10,086,845	9,611,265	95.3%	454,496	10,065,761	99.8%
2017	Real Estate-Special Assess.	12/2016	4,172	-	4,172	2,268	54.4%	1,365	3,633	87.1%
2017	Personal Property-Regular	03/2017	222,105	(24,971)	197,134	141,387	71.7%	55,747	197,134	100.0%
2017	Personal Property-Regular	06/2017	5,298,320	(953,595)	4,344,725	3,797,030	87.4%	543,006	4,340,036	99.9%
2017	Real Estate-Public Svc. Corp. <sup>4</sup>	06/2017	893,813	(46,543)	847,270	847,270	100.0%	-	847,270	100.0%
2017	Personal Property-Public Svc. Corp.	06/2017	42,988	(6,028)	36,960	36,960	100.0%	-	36,960	100.0%
2017	Real Estate-Regular	06/2017	10,185,171	(11,675)	10,173,496	9,096,150	89.4%	1,049,256.29	10,145,406	99.7%
			<b>\$ 33,001,364</b>	<b>\$ (1,575,601)</b>	<b>\$ 31,425,763</b>	<b>\$ 28,706,139</b>	<b>91.3%</b>	<b>\$ 2,665,108</b>	<b>\$ 31,371,247</b>	<b>99.8%</b>
2016	Personal Property-Public Svc. Corp.	12/2015	\$ 93,927	\$ -	\$ 93,927	\$ 93,927	100.0%	\$ -	\$ 93,927	100.0%
2016	Personal Property-Regular	12/2015	4,877,654	(427,926)	4,449,728	3,905,489	87.8%	544,140	4,449,629	100.0%
2016	Real Estate-Public Svc. Corp.	12/2015	1,693,297	-	1,693,297	1,693,297	100.0%	-	1,693,297	100.0%
2016	Real Estate-Regular	12/2015	9,828,979	(84,890)	9,744,089	9,185,938	94.3%	541,879	9,727,816	99.8%
2016	Real Estate-Special Assess.	12/2015	4,116	-	4,116	2,742	66.6%	835	3,577	86.9%
2016	Personal Property-Regular	03/2016	164,948	(5,784)	159,164	129,016	81.1%	30,147	159,163	100.0%
2016	Personal Property-Regular	06/2016	5,114,678	(295,005)	4,819,674	3,686,183	76.5%	1,133,195	4,819,379	100.0%
2016	Real Estate-Public Svc. Corp. <sup>4</sup>	06/2016	863,998	(29,487)	834,511	834,511	100.0%	-	834,511	100.0%
2016	Personal Property-Public Svc. Corp.	06/2016	46,964	(4,789)	42,175	42,174	100.0%	-	42,174	100.0%
2016	Real Estate-Regular	06/2016	10,174,102	(88,272)	10,085,831	9,006,032	89.3%	1,061,793	10,067,825	99.8%
			<b>\$ 32,862,663</b>	<b>\$ (936,152)</b>	<b>\$ 31,926,511</b>	<b>\$ 28,579,309</b>	<b>89.5%</b>	<b>\$ 3,311,989</b>	<b>\$ 31,891,298</b>	<b>99.9%</b>
2015	Real Estate-Roll Back Taxes	10/2014	\$ 628	\$ -	\$ 628	\$ 628	100.0%	\$ -	\$ 628	100.0%
2015	Personal Property-Public Svc. Corp.	12/2014	88,216	-	88,216	86,019	97.5%	2,197	88,216	100.0%
2015	Personal Property-Regular	12/2014	4,586,058	(391,073)	4,194,985	3,613,511	86.1%	581,474	4,194,984	100.0%
2015	Real Estate-Public Svc. Corp.	12/2014	1,698,659	-	1,698,659	1,683,121	99.1%	15,539	1,698,659	100.0%
2015	Real Estate-Regular	12/2014	9,753,812	(88,032)	9,665,780	9,086,273	94.0%	565,438	9,651,711	99.9%
2015	Real Estate-Special Assess.	12/2014	4,172	(89)	4,083	2,293	56.2%	1,433	3,726	91.3%
2015	Personal Property-Regular	03/2015	164,969	(34,953)	130,016	92,254	71.0%	37,762	130,016	100.0%
2015	Personal Property-Regular	06/2015	5,015,816	(286,450)	4,729,367	3,426,729	72.5%	1,302,505	4,729,235	100.0%
2015	Real Estate-Regular	06/2015	9,828,979	(86,012)	9,742,967	8,279,637	85.0%	1,448,613	9,728,251	99.8%
			<b>\$ 31,141,309</b>	<b>\$ (886,609)</b>	<b>\$ 30,254,700</b>	<b>\$ 26,270,465</b>	<b>86.8%</b>	<b>\$ 3,954,961</b>	<b>\$ 30,225,425</b>	<b>99.9%</b>
2014	Real Estate-Roll Back Taxes	08/2013	\$ 1,957	\$ -	\$ 1,957	\$ 1,957	100.0%	\$ -	\$ 1,957	100.0%
2014	Personal Property-Public Svc. Corp.	12/2013	79,229	-	79,229	78,033	98.5%	1,196	79,229	100.0%
2014	Personal Property-Regular	12/2013	4,582,007	(396,748)	4,185,259	3,631,896	86.8%	553,363	4,185,259	100.0%
2014	Real Estate-Public Svc. Corp.	12/2013	1,577,174	-	1,577,174	1,562,467	99.1%	14,707	1,577,174	100.0%
2014	Real Estate-Regular	12/2013	9,301,052	(89,268)	9,211,783	8,671,064	94.1%	527,652	9,198,716	99.9%
2014	Real Estate-Special Assess.	12/2013	4,172	(89)	4,083	2,378	58.2%	1,348	3,726	91.3%
2014	Personal Property-Regular	03/2014	162,951	(8,436)	154,515	110,950	71.8%	43,565	154,515	100.0%
2014	Personal Property-Regular	06/2014	4,751,142	(273,034)	4,478,108	3,398,176	75.9%	1,079,932	4,478,108	100.0%
2014	Real Estate-Regular	06/2014	9,753,812	(89,300)	9,664,512	8,566,104	88.6%	1,084,758	9,650,863	99.9%
			<b>\$ 30,213,495</b>	<b>\$ (856,876)</b>	<b>\$ 29,356,619</b>	<b>\$ 26,023,025</b>	<b>88.6%</b>	<b>\$ 3,306,521</b>	<b>\$ 29,329,545</b>	<b>99.9%</b>

<sup>1</sup> This schedule is prepared using the cash basis of accounting.

<sup>2</sup> Does not include penalty or interest.

<sup>3</sup> Levy is net of senior/disabled tax relief, veterans tax relief and relief provided by the Personal Property Tax Relief Act (PPTRA). The PPTRA provides personal property tax relief to owners of personal use vehicles via a tax credit that appears on the citizen's tax bill. Localities receive a fixed amount of restricted State for this program which is intended to reimburse the County for tax relief granted. Additional information on the PPTRA is found in the notes to the financial statements.

<sup>4</sup> The County changed the billing frequency for Public Service Corp real estate and personal property taxes from annually to semi-annually in Fiscal Year 2016.

General Note: With each year of personal property regular that the County loses collectability to passage of time, the write off of uncollected tax shows as a "collection" in the County's software. This portion is not included in the above table as a collection.

County of Accomack, Virginia

Table 9

Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities					Business-Type Activities								Percentage of Personal Income <sup>1</sup>
	General Obligation Bonds													
	Va. Public	Qualified	Bond											
	School	Zone	Premiums	Lease	Right to	General		Lease	Bond	Right to	Total			
	Authority	Academy	and	Revenue	Use Lease	Obligation		Revenue	Premiums	Use Lease	Primary	Per		
	Bonds	Bonds	Discounts	Bonds	Liabilities	Bonds <sup>2</sup>	Leases	Bond	Discounts	Liabilities	Government	Capita <sup>1</sup>		
2014	\$ 26,443,695	\$ 381,142	\$ 1,019,302	\$ 11,138,973	\$ -	\$ 1,602,000	\$ -	\$ -	\$ -	\$ -	\$ 40,585,112	1,230	2.49%	
2015	24,235,524	289,027	934,846	10,010,978	-	1,293,000	-	-	-	-	36,763,375	1,115	2.19%	
2016	21,942,094	193,841	850,385	12,988,922	-	979,000	-	-	-	-	36,954,242	1,122	2.12%	
2017	19,557,283	96,076	776,336	11,486,519	-	659,000	1,240,313	-	-	-	33,815,527	1,039	2.59%	
2018	16,573,425	78,882	705,994	10,225,582	-	333,000	972,596	-	-	-	28,889,479	887	2.18%	
2019	15,243,971	60,761	635,652	9,189,266	-	-	700,423	-	-	-	25,830,073	796	1.86%	
2020	13,861,216	41,660	565,310	10,327,817	-	-	423,719	-	-	-	25,219,722	777	1.82%	
2021	12,414,465	-	494,968	9,559,047	-	-	142,407	-	-	-	22,610,887	677	1.30%	
2022	10,902,980	-	488,621	8,844,664	846,141	-	-	3,750,000	645,391	9,956	25,487,753	767	1.33%	
2023	9,325,996	-	398,720	8,003,469	1,009,230	-	-	3,290,000	539,300	7,413	22,574,128	680	1.26%	

Notes: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

<sup>1</sup> See Table 12 for population and personal income data.

<sup>2</sup> General Obligation Bonds issued to improve/construct County landfills is reported as business-type activity because this debt is being repaid from landfill user fees.

**County of Accomack, Virginia**  
**Ratios of Net General Bonded Debt**  
**Last Ten Fiscal Years**

Table 10

Fiscal Year Ending June 30,	General Obligation Bonds <sup>1</sup>	Total	Less: Amounts Available in Debt Service Fund	Net General Bonded Debt	Percentage of Estimated Actual Taxable Value of Property <sup>2,3</sup>	Per Capita <sup>3</sup>
2014	\$ 28,426,837	\$ 28,426,837	\$ 1,616,021	\$ 26,810,816	0.65%	808
2015	25,817,551	25,817,551	1,402,488	24,415,063	0.59%	740
2016	23,114,935	23,114,935	1,180,940	21,933,995	0.53%	666
2017	20,312,359	20,312,359	863,859	19,448,500	0.46%	598
2018	16,985,307	16,985,307	264,736	16,720,571	0.39%	513
2019	15,304,732	15,304,732	374,229	14,930,503	0.34%	460
2020	13,902,876	13,902,876	426,739	13,476,137	0.29%	415
2021	12,414,465	12,414,465	806,668	11,607,797	0.26%	347
2022	10,902,980	10,902,980	896,604	10,006,376	0.20%	301
2023	9,325,996	9,325,996	980,173	8,345,823	0.16%	251

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

<sup>1</sup> Excludes lease revenue bonds and capital leases.

<sup>2</sup> Includes real and personal property estimated actual taxable value.

<sup>3</sup> See Table 12 for population data and Tables 5A & 5B for property value data.

<sup>4</sup> Fiscal Years 2013-2018 have been adjusted to reflect the related unamortized premiums. Detailed premium information was not available for prior years.

# County of Accomack, Virginia

Table 11

## Pledged Revenue Coverage Sewer Last Ten Fiscal Years

	Fiscal Year 2022	Fiscal Year 2023
<b>Landfill Fund Operating Income</b>	\$ 3,741,688	\$ 3,840,338
Plus:		
Depreciation and amortization	766,923	1,149,724
Interest income received	4,326	19,580
Intergovernmental transfer	16,943	-
<b>Net Revenue per Indenture <sup>1</sup></b>	<b>\$ 4,529,880</b>	<b>\$ 5,009,642</b>
<b>Debt Service</b>		
Lease revenue bonds:		
Principal	\$ -	\$ 460,000
Interest	232,441	174,506
Total	232,441	634,506
Total debt service principal and Interest	<b>\$ 232,441</b>	<b>\$ 634,506</b>
<b>Debt Coverage</b>	<b>19.49</b>	<b>7.90</b>

<sup>1</sup> In August, 2021, Accomack County closed on a new revenue lease bond issue that will provide funds for expansion of our North landfill, specifically cell 7. As a result, the above information is required to be presented and will accumulate until ten years of data is available. FY 22 was the first year.

# County of Accomack, Virginia

Table 12

## Demographic Statistics Last Ten Fiscal Years

Year	Population <sup>1</sup>	Personal Income (expressed in thousands) <sup>2a</sup>	Per Capita Personal Income <sup>2b</sup>	Unemployment Rate <sup>4</sup>	School Enrollment <sup>3</sup>
2014	32,998	\$ 1,681,000	\$ 36,960	5.70%	5,310
2015	32,973	1,745,300	38,683	5.20%	5,326
2016	32,947	1,304,585	39,412	4.60%	5,349
2017	32,545	1,324,623	40,701	4.30%	5,229
2018	32,412	1,386,063	42,764	3.80%	5,016
2019	32,439	1,387,093	42,923	3.20%	4,934
2020	32,742	1,733,172	53,762	8.10%	5,215
2021	33,413	1,912,316	57,520	4.50%	4,867
2022	33,246	1,797,403	54,153	3.00%	4,836
2023	33,191	N/A	N/A	3.10%	4,868

N/A - Not available

<sup>1</sup> Source: U.S. Census Bureau Population Estimates/July 1, 2022 -  
<https://www.census.gov/quickfacts/fact/table/accomackcountyvirginia>

<sup>2a</sup> Source: U.S. Bureau of Economic Analysis - <https://fred.stlouisfed.org/series/PI51001> -  
November 16, 2023 (2022)

<sup>2b</sup> Source: U.S. Bureau of Economic Analysis - <https://fred.stlouisfed.org/series/PCPI51001> -  
November 16, 2023 (2022)

<sup>3</sup> Source: Accomack County School Board

<sup>4</sup> Source: Virginia Employment Commission/2021 unemployment rate as of June 2023 -  
[Accomack County, VA Unemployment Rate \(ycharts.com\)](https://ycharts.com/indicators/va_unemployment_rate)

# County of Accomack, Virginia

Table 13

## Principal Employers Current Year and Nine Years Ago

Employer	2023			2014		
	Employees	Rank	Percentage of Total County Employment <sup>1</sup>	Employees	Rank	Percentage of Total County Employment <sup>1</sup>
Perdue Products	1000+	1	6.05%	1000+	1	6.06%
Tyson Farms	1000+	2	6.05%	1000+	2	6.06%
Accomack County School Board	1000+	3	6.05%	1000+	3	6.06%
Riverside Regional Medical Center	250-499	4	1.51%	100 - 249	10	0.61%
County of Accomack	250-499	5	1.51%	250 - 499	4	1.51%
National Aeronautics & Space Administration	250-499	6	1.51%	250 - 499	5	1.51%
Eastern Shore Rural Health System	100-249	7	0.61%	100 - 249	8	0.61%
Walmart	100-249	8	0.61%	250 - 499	6	1.51%
Food Lion	100-249	9	0.61%	-	-	-
Fayette Janitorial Services	100-249	10	0.61%	-	-	-
Eastern Shore Community Services	-	-	-	100 - 249	7	0.61%
LJT Associates Inc.	-	-	-	100 - 249	9	0.61%
			<b>25.12%</b>			
						<b>25.15%</b>

**Source:** Virginia Employment Commission

<sup>1</sup> Percentage of total County employment based on total employment as of June 30.

<https://viriniaworks.com/community-profiles>

# County of Accomack, Virginia

Table 14

## Authorized Full-Time Equivalent County Employees by Function Last Ten Fiscal Years

Function/Program	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>General government administration</b>										
Constitutional Officers and employees (funded in part by the Commonwealth of Virginia)	10.0	9.0	9.0	9.0	9.0	9.0	9.0	9.0	9.0	9.0
Elections	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Other	32.0	32.0	30.0	29.0	30.0	30.0	30.0	31.0	33.6	35.6
<b>Judicial administration</b>										
Constitutional Officers and employees (funded in part by the Commonwealth of Virginia)	15.8	15.8	15.8	15.8	15.8	15.8	16.0	16.5	16.5	17.5
Other	2.5	2.5	2.5	2.5	2.5	2.5	3.0	3.0	4.0	4.0
<b>Public Safety</b>										
Constitutional Officers and employees (funded in part by the Commonwealth of Virginia)	63.7	63.7	63.7	63.7	64.7	64.7	64.7	64.7	64.7	70.7
Firefighters and emergency medical personnel	38.0	41.5	43.5	52.5	52.5	58.5	60.0	60.0	71.0	73.0
Other	13.0	13.0	12.5	11.5	11.5	11.5	9.0	9.0	10.0	14.0
<b>Public Works</b>										
Refuse collection and litter control	24.4	24.4	25.2	25.2	25.2	25.2	25.2	27.0	28.0	29.0
Refuse disposal	13.5	13.5	14.5	14.5	14.5	14.5	14.5	14.5	14.5	14.5
Building and grounds	14.3	14.3	14.3	14.3	14.3	14.3	14.3	15.3	16.3	16.3
Storm drainage	1.0	1.0	1.0	1.0	1.0	2.0	2.0	3.0	3.0	3.0
<b>Health and welfare</b>										
Social services and welfare	55.0	55.0	55.0	55.0	55.0	55.0	55.0	56.0	56.0	56.0
Other	-	-	-	-	-	-	1.0	-	-	-
<b>Parks, recreation and cultural</b>	4.8	4.8	5.3	5.3	5.3	5.3	5.3	3.8	2.9	2.9
<b>Community development</b>	12.0	12.0	13.5	13.5	13.5	13.5	13.5	13.5	13.5	13.5
<b>Total primary government</b>	<b>302.0</b>	<b>304.5</b>	<b>307.7</b>	<b>314.7</b>	<b>316.7</b>	<b>323.8</b>	<b>324.5</b>	<b>328.2</b>	<b>345.0</b>	<b>361.0</b>

Source: Accomack County Finance Office

<sup>1</sup> Temporary and seasonal employees and School Board employees are excluded from this table.



**County of Accomack, Virginia**  
**Operating Indicators by Function/Program**  
**Last Ten Fiscal Years**

**Table 15**

Function/Program	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>General Government</b>										
Assessor										
Taxable real estate number of parcels	39,844	39,847	39,895	39,851	39,854	39,911	39,959	39,962	39,927	39,925
Tax-exempt real estate number of parcels	943	955	962	968	972	970	982	988	987	1,125
Number of parcels enrolled in land use program	1,873	1,837	1,462	1,427	1,301	1,308	1,411	1,407	1,399	1,271
Commissioner of Revenue										
Mobile homes	3,152	3,139	3,092	3,949	3,912	4,034	3,927	3,790	3,706	3,743
Personal Property Tax Relief Act (PPTRA) qualifying vehicles	24,846	25,330	24,572	38,174	37,749	26,664	37,240	38,974	38,776	40,861
PPTRA tax credit percentages (vehicle value <\$1,000; \$1,000-\$20,000)	100%;49%	100%;46%	100%;46%	100%;44%	100%;44%	100%;42%	100%, 40%	100%, 40%	100%, 38%	100%, 38%
Finance										
Vendor checks issued	9,844	8,234	8,681	8,987	9,716	8,778	7,634	7,982	9,359	8,746
Annual County payroll checks/direct deposits	9,133	8,725	8,675	8,746	8,097	9,052	8,656	10,571	8,987	8,869
Annual School Board payroll checks/direct deposits	26,728	26,060	28,856	27,605	27,346	27,017	26,487	24,200	27,902	30,358
Treasurer										
Real estate bills created	79,152	79,042	79,184	79,180	79,138	79,250	79,146	79,183	79,265	79,208
Personal property bills created	68,132	68,579	68,710	68,621	66,022	65,966	66,394	67,164	67,245	68,435
<b>Judicial Administration</b>										
Clerk of Court										
Deed book recordings	5,203	4,497	6,159	4,997	4,946	4,803	5,124	5,631	7,134	3,289
Judgments	2,420	2,705	2,032	1,450	1,818	1,771	2,830	2,237	2,350	1,166
<b>Public Safety</b>										
Fire and Emergency Services <sup>1</sup>										
Emergency responses	5,542	5,887	4,635	5,860	6,498	7,443	7,901	7,950	8,296	6,239
Patients transported	2,882	3,350	2,428	2,521	3,003	3,060	2,866	2,979	3,107	3,397
Fire responses	247	281	216	327	355	457	512	1,185	1,389	1,833
EMS turn-out time, in minutes, when fully staffed	2.40	2.70	2.30	2.54	2.55	4.50	2.90	3.09	3.08	2.46
EMS drive time, in minutes, when fully staffed	12.10	13.27	12.53	13.30	13.00	12.53	12.80	7.18	7.27	6.95
EMS response time, in minutes, when fully staffed	15.30	16.39	16.17	16.14	16.03	16.38	16.25	10.27	10.35	9.33
Jail										
Average daily inmate population	104	104	106	100	105	105	100	107	87	88
Sheriff's Office										
Physical arrests	1,262	1,450	1,563	1,830	1,917	2,587	1,360	1,123	1,057	1,240
Traffic violations	637	500	356	910	639	1,240	1,552	1,193	907	766
<b>Health and Human Services</b>										
Comprehensive Services Act										
Youth receiving services	23	45	32	29	32	30	21	12	13	27
Social Services										
Medicaid Recipients	5,279	5,412	5,483	5,110	5,331	6,168	6,806	7,196	7,903	8,627
Food Stamp Recipients	4,404	4,081	3,754	3,482	3,191	3,160	3,121	3,310	3,450	3,835
Households receiving Heating Assistance	1,818	1,821	1,680	1,505	1,440	1,399	1,340	1,314	1,361	1,352
Households receiving Cooling Assistance	548	586	528	513	533	533	505	518	652	621
<b>Community Development</b>										
Building permits issued	663	631	692	753	727	754	752	901	1,447	867
<b>Other Funds</b>										
Landfills										
Billable tons of refuse disposed	35,484	43,474	42,289	44,905	40,721	41,748	37,218	41,406	46,298	44,197
Tons of recycled materials <sup>2</sup>	5,828	16,617	23,274	40,620	47,592	N/A	2,733	3,704	3,250	3,761

**Sources:** Various county departments.

<sup>1</sup> Accomack County fire and rescue services are provided by county career staff and volunteers. The data above excludes volunteers. These times are in the 90th percentiles.

<sup>2</sup> This information is reported on a calendar year basis.

County of Accomack, Virginia

Table 16

Capital Asset Statistics by Function  
Last Ten Fiscal Years

Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Primary Government</b>										
Public Safety:										
Police Stations	1	1	1	1	1	1	1	1	1	1
Patrol units <sup>1</sup>	48	52	51	51	52	53	56	60	55	60
Fire training centers	1	1	1	1	1	1	1	1	1	1
Animal control facilities	1	1	1	1	1	1	1	1	1	1
Public Works:										
County owned buildings	39	39	40	45	44	47	47	47	47	48
Square foot in buildings	161,549	162,797	164,297	167,094	169,316	195,800	197,455	197,455	197,455	201,335
Refuse collection sites (staffed) <sup>2</sup>	6	6	7	7	7	7	2	2	2	2
Active landfills	1	1	1	1	1	1	1	1	1	1
Solid waste transfer stations	1	1	1	1	1	1	1	1	1	1
Refuse collection vehicles <sup>2</sup>	4	4	4	4	4		5	5	8	7
Parks, Recreation and Cultural:										
Athletic fields	18	18	18	18	20	20	20	20	20	20
Tennis courts	1	1	1	1	1	1	1	1	1	1
Fishing/boating facilities:										
Dock and/or ramp facilities	15	15	15	15	15	15	17	17	17	17
Low impact water access site	9	9	9	9	9	9	5	5	5	5
Pier or bulkhead only	3	3	3	3	3	3	5	5	5	5
Community Development:										
Number of T-hangar buildings	2	2	2	2	2	2	2	2	2	2
Number of T-hangar units	18	18	18	18	18	18	18	18	18	18
Length of runway	5000'	5000'	5000'	5000'	5000'	5000'	5000'	5000'	5,000	5,000
Education:										
Elementary schools	5	5	5	5	5	5	5	5	5	5
Elementary school capacity	2,975	2,975	2,975	2,975	2,975	2,975	2,975	2,975	2,975	2,975
Secondary schools	4	4	4	4	4	4	4	4	4	4
Secondary school capacity	2,900	2,900	2,900	2,900	2,900	2,900	2,900	2,900	2,900	2,900
Combined schools	2	2	2	2	2	2	2	2	2	2
Combined school capacity	575	575	575	575	575	575	575	575	575	575
School buses	110	111	111	119	110	112	92	83	87	101
<b>Component Units</b>										
Industrial Development Park										
Acreage available for sale	259.28	259.28	259.28	247.21	247.21	247.21	240.12	240.12	240.12	240.12

Sources: Various County departments.

<sup>1</sup> Includes process server vehicles.

<sup>2</sup> This information does not include the County's active landfill.



# Compliance Section

---

## **Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based On An Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

To the Honorable Members of the Board of Supervisors of  
County of Accomack, Virginia  
Accomac, Virginia

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Accomack, Virginia (the "County"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 31, 2024.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. **We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs, as item IC-2023-001, that we consider to be a material weakness.**

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. **The results of our tests disclosed instances of noncompliance that are required to be reported under Government Auditing Standards, which are described in the accompanying schedule of findings and questioned costs, as VA-2023-001 and VA-2023-002.**

## County's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the County's response (Corrective Action Plan and Client's Status of Prior Year Findings) to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response (Corrective Action Plan and Client's Status of Prior Year Findings) was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CERTIFIED PUBLIC ACCOUNTANTS

Newport News, Virginia  
May 31, 2024

As more fully described in the Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the County’s compliance with certain provisions of the laws, regulations, contracts, and grants shown below.

**State Compliance Matters**

Code of Virginia

Budget and Appropriation Laws  
Cash and Investment Laws  
Conflicts of Interest Act  
Local Retirement Systems  
Debt Provisions  
Procurement Laws  
Comprehensive Services Act  
Uniform Disposition of Unclaimed Property  
Act  
Sheriff Internal Controls

State Agency Requirements

Education  
Social Services  
Fire Programs Aid to Localities

**Federal Compliance Matters**

Compliance Supplement for Single Audits of State and Local Governments

Provisions and conditions of agreements related to federal program selected for testing.

## **Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance**

To the Honorable Members of the Board of Supervisors of  
County of Accomack, Virginia  
Accomac, Virginia

### **Report on Compliance for Each Major Federal Program**

#### *Opinion on Compliance for Each Major Program*

We have audited the County of Accomack, Virginia's (the "County") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended June 30, 2023. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County of Accomack, Virginia, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### *Basis for Opinion on Each Major Program*

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County of Accomack, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements related to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal documentation of the County of Accomack, Virginia's compliance with the compliance requirements referred to above.

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County of Accomack, Virginia's federal programs.

### *Auditor's Responsibilities for the Audit of Compliance*

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the County's compliance of the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County of Accomack, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County of Accomack, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County of Accomack, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.



We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### *Other Matters*

**The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item FA-2023-001. Our opinion on each major federal program is not modified with respect to these matters.**

*Government Auditing Standards* requires the auditor to perform limited procedures on the County's response (Corrective Action Plan and Client's Status of Prior Year Findings) to the noncompliance findings identified in our audit as described in the accompanying schedule of findings and questioned costs. The County's response (Corrective Action Plan and Client's Status of Prior Year Findings) was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

*A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. **Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.**

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Brown, Edwards & Company, L.L.P.*

CERTIFIED PUBLIC ACCOUNTANTS

Newport News, Virginia  
May 31, 2024

**County of Accomack, Virginia**  
**Schedule of Expenditures of Federal Awards**  
**Primary Government and Discretely Presented Component Unit**  
**Year Ended June 30, 2023**

<b>Federal Grantor Pass Through Grantor Program or Cluster Title</b>	<b>Pass-through Entity Identifying Number</b>	<b>Federal Assistance Listings Number</b>	<b>Pass-through to Subrecipients</b>	<b>Federal Expenditures</b>
<b>PRIMARY GOVERNMENT AND COMPONENT UNIT-SCHOOL BOARD:</b>				
<b>Department of Agriculture:</b>				
USDA - Rural Development Community Facility Grant Program (Community Facilities Loans and Grants Cluster)	N/A	10.766	\$ -	\$ 29,600
<b>Total Department of Agriculture</b>			-	29,600
<b>Department of Justice:</b>				
<u>Direct Payments:</u>				
Inmate Social Security Bounty	N/A	16.000	-	5,400
<u>Pass Through Payments:</u>				
Department of Justice				
Edward Byrne Memorial Justice Assistance Grant Program	20-MUBX0035	16.738		3,875
Edward Byrne Memorial Justice Assistance Grant Program	15PBJA-21-GG-00258-MUMU	16.738	-	5,915
Crime Victim Assistance	21-X9568VG19	16.575	-	45,332
<b>Total Department of Justice</b>			-	60,522
<b>Department of Transportation:</b>				
<u>Direct Payments:</u>				
Airport Improvement Program - CS003328	N/A	20.106	-	37,636
Total Airport Improvement Program			-	37,636
<b>Department of Transportation:</b>				
<u>Pass Through Payments:</u>				
State and Community Highway Safety (Highway Safety Cluster)	FOP 2021-51279-21279	20.600	-	33,470
<b>Total Department of Transportation</b>			-	71,106
<b>Department of Homeland Security:</b>				
<u>Pass Through Payments:</u>				
Virginia Department of Emergency Services:				
Hazard Mitigation Grant	FEMA-DR-4291-VA-009	97.039	-	455,095
Homeland Security Grant Program	Unknown	97.067	-	145,016
Total Virginia Department of Emergency Services			-	600,111
<b>Total Department of Homeland Security</b>			-	600,111
<b>Department of Agriculture:</b>				
<u>Pass Through Payments:</u>				
Department of Social Services:				
SNAP Cluster:				
State Administrative Matching Grants for Supplemental Nutrition Assistance Programs	0010111/0010112/0040111/0040112	10.561	-	664,263
<b>Total Department of Agriculture</b>			-	664,263
<b>Department of Health and Human Services:</b>				
<u>Pass Through Payments:</u>				
Department of Social Services:				
IV-E Prevention Services	1140122/1140123	93.472	-	5,861
Guardianship Assistance (KinGap)	1110122/1110123	93.090	-	145
COVID-19-Public Health Workforce	Unknown	93.354	-	68,955
MaryLee Allen Promoting Safe and Stable Families	950112/90950122	93.556	-	14,914
Temporary Assistance for Needy Families (TANF)	0400122/0400123	93.558	-	384,120
Refugee and Entrant Assistance - State/Replacement Designee Administered Programs	0500122/0500123	93.566	-	1,797
Low-Income Home Energy Assistance	0600422/0600423	93.568	-	80,499
Child Care Mandatory and Matching Funds of the Child Care	Unknown			
and Development Fund (Child Care and Development Fund Cluster)	0760122/0760123	93.596	-	90,857
Chafee Education and Training Vouchers Program	9160121/0900121	93.599	-	2,690
Stephanie Tubbs Jones Child Welfare Services Program	0900121/0900122	93.645	-	630
Elder Abuse Prevention Interventions Program	80000321	93.747	-	3,410
Foster Care-Title IV-E	1100122/1100123	93.658	-	187,135
Adoption Assistance	1120122/1120123	93.659	-	214,599
Social Services Block Grant	1000122/1000123	93.667	-	331,935
John H. Chafee Foster Care Program for Successful Transition to Adulthood	9150121/9150122/9152121	93.674	-	9,378
Children's Health Insurance Program	0540122/0540123	93.767	-	3,001
Medical Assistance Program (Medicaid Cluster)	1200122/1200123	93.778	-	341,817
Total Department of Social Services			-	1,741,743
<b>Total Department of Health and Human Services</b>			-	1,741,743
<b>Department of the Interior:</b>				
<u>Direct Payments:</u>				
Chincoteague Wildlife Refuge	N/A	15.000	-	83,477
<b>Total Department of the Interior</b>			-	83,477
<b>Department of Treasury:</b>				
Coronavirus State and Local Fiscal Recovery Funds	N/A	21.027	-	3,147,832
<u>Pass Through Payments:</u>				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds - Local DSS Overtime Surge	9122222	21.027	-	899
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds - Tourism	Unknown	21.027	130,000	130,000
COVID-19-Coronavirus Relief Fund (ARP CSLFRF HVAC Replacement and Improvement)	SLRFP1026	21.027	-	564,537
Subtotal 21.027			130,000	3,843,268
<b>Total Department of the Treasury</b>			130,000	3,843,268
<b>Department of Housing and Urban Development:</b>				
<u>Pass Through Payments:</u>				
Virginia Department of Housing and Community Development:				
Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii	86-0162-0-1-451	14.228	-	727,742
Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii	86-0162-0-1-451	14.228	-	64,041
Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii	86-0162-0-1-451	14.228	-	26
Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii	86-0162-0-1-451	14.228	-	4,608
Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii	86-0162-0-1-451	14.228	249,944	389,656
Subtotal 14.228			249,944	1,186,073
<b>Total Department of Housing and Urban Development</b>			249,944	1,186,073

*See accompanying notes to schedule of expenditures of federal awards.*

**County of Accomack, Virginia**  
**Schedule of Expenditures of Federal Awards**  
**Primary Government and Discretely Presented Component Unit**  
**Year Ended June 30, 2023**

<b>Federal Grantor Pass Through Grantor Program or Cluster Title</b>	<b>Pass-through Entity Identifying Number</b>	<b>Federal Assistance Listings Number</b>	<b>Pass-through to Subrecipients</b>	<b>Federal Expenditures</b>
<b>Department of Agriculture:</b>				
<u>Pass Through Payments:</u>				
Virginia Department of Agriculture and Consumer Services:				
Food Distribution (Child Nutrition Cluster)	10.555/2021/2022	10.555	-	150,372
SCA Funds	202221N89034	10.555	-	122,039
National School Lunch Programs (NSLP)	202121N11994	10.555	-	2,193,969
Subtotal 10.555				2,466,380
Federal School Breakfast Program	202121N11994	10.553	-	1,187,575
Total Child Nutrition Cluster				3,653,955
Child & Adult Care Food Program - Cash in Lieu	202323N202041	10.558		539
Child & Adult Care Food Program - Food	202323N119941	10.558		19,116
Subtotal 10.558				19,655
Pandemic Electronic Benefit Transfer (P-EBT)	202121S900941	10.649	-	24,218
<b>Total Department of Agriculture</b>			-	3,697,828
<b>Department of Treasury:</b>				
Local Assistance & Tribal Consistency Fund - Direct Payment	N/A	21.032	-	76,680
<u>Pass Through Payments:</u>				
Emergency Connectivity Fund	ECF202201029 - 126516	32.009	-	71,736
<b>Total Department of Treasury</b>			-	148,416
<b>Department of Education:</b>				
<u>Pass Through Payments:</u>				
Department of Education:				
Title I Grants to Local Educational Agencies	S010A120046/S010A220046	84.010	-	2,585,629
Migrant Education - State Grant Program	S011A120047/S011A130047/S011A210047	84.011	-	151,722
Migrant Education - LEA Consortium Incentive Grants	S144F190047/S144F210047	84.144	-	14,266
Special Education - Grants to States	H027A120107/H027A130107/H027X210107	84.027	-	1,282,984
Special Education - IDEA - Part B 611 ARP Flowthrough	H027X210107	84.027	-	92,308
Subtotal 84.027				1,375,292
Special Education - Preschool Grants	H173A120112/H173A130112	84.173	-	34,724
Special Education Preschool Part B 619 ARP	H173X210112	84.173	-	21,145
Subtotal 84.173			-	55,869
Total special education cluster			-	1,431,161
Career and Technical Education - Basic Grants to States	V048A220046/V048A210046	84.048	-	130,142
Rural Education	S358B210046/S358B220046	84.358	-	150,117
Limited English Proficient - English Language Acquisition Grants	S365A200046/S365A190046	84.365	-	139,951
Limited English Proficient - Immigrant & Youth State Grant	S365A200046	84.365	-	2,691
Subtotal 84.365			-	142,642
Supporting Effective Instruction State Grants (Formerly Improving Teacher Quality State Grants)	S367A210044	84.367	-	244,757
Student Support and Academic Enrichment Program	S424A20048/S424A210048	84.424	-	154,885
ARP Homeless II (subrecipient) (ARP-HCY)+D59	S425W210048	84.425W	-	55,074
COVID-19-Education Stabilization Fund (CRRSA ESSER II)	S425D210008	84.425D	-	1,167,237
COVID-19-Education Stabilization Fund (CRRSA ESSER II)	S425D210008	84.425D	-	18,648
COVID-19-Education Stabilization Fund (ESSER - School-based Mental Health)	S425U210008	84.425D	-	17,338
Subtotal 84.425D				1,203,223
COVID-19-Education Stabilization Fund (ESSER III Division Allocations)	S425U210008	84.425U	-	4,171,043
COVID-19-Education Stabilization Fund (Educator Recruitment & Retention - TEAL)	S425U210008	84.425U		13,978
COVID-19-Education Stabilization Fund (ARP ESSER III State Set Aside for Before and After School)	S425U210008	84.425U		30,024
COVID-19-Education Stabilization Fund (ARP ESSER III State Set Aside for Summer Learning)	S425U210008	84.425U		183,758
Subtotal 84.425U				4,398,803
COVID-19-Education Stabilization Fund (CRRSA ESSER II & GEER II: School Bus Driver Recruitment and Retention Incei	S425C210042	84.425C	-	8,737
Total Education Stabilization Fund			-	5,610,763
<b>Total Department of Education</b>			-	10,671,158
<b>Total Expenditures of Federal Awards - Reporting Entity</b>			<b>\$ 379,944</b>	<b>\$ 22,797,565</b>

## **County of Accomack, Virginia**

### **Notes to Schedule of Expenditures of Federal Awards**

**June 30, 2023**

---

#### **Note 1 – Basis of Accounting**

---

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the County of Accomack, Virginia under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Because the Schedule presents only a selected portion of the operations of the County of Accomack, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County of Accomack, Virginia.

---

#### **Note 2 – Summary of Significant Accounting Policies**

---

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(2) Pass-through entity identifying numbers are presented where available.

---

#### **Note 3 – Food Donation**

---

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

---

#### **Note 4 – De Minimis Cost Rate**

---

The County did not elect to use the 10-percent de minimis indirect cost rate allowed under Uniform Guidance.

---

#### **Note 5 – Loan Balances**

---

The County has no loans or loan guarantees which are subject to reporting requirements for the current year.

**County of Accomack, Virginia**  
**Notes to Schedule of Expenditures of Federal Awards**  
**June 30, 2023**

---

**Note 7 – Relationship to Financial Statements**

---

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:

Primary government:

General Fund	\$ 4,276,408
Virginia Public Assistance Fund	2,337,950
Hazard Mitigation Fund	455,094
Rehabilitation Projects Fund	796,416
Airport	<u>37,636</u>
Total primary government	<u>7,903,504</u>

Component Unit School Board:

School Operating Fund	11,357,736
School Cafeteria Fund	<u>3,566,104</u>
Total component unit school board	<u>14,923,840</u>

Total federal expenditures per basic financial statements	<u>22,827,344</u>
---	-------------------

Payments in lieu of taxes	(32,933)
Federal Indirect Costs charged to DSS	(147,218)
Non-cash expenditures - value of donated commodities	<u>150,372</u>
Total federal expenditures per the Schedule of Expenditures of Federal Awards	<u><b>\$ 22,797,565</b></u>

**County of Accomack, Virginia**  
**Schedule of Findings and Questioned Costs**  
**June 30, 2023**

---

**A. Summary of Auditor's Results**

---

1. The auditor's report expresses an **unmodified opinion** on the financial statements.
2. **One material weakness** relating to the audit of the financial statements was reported in the Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. **Two instances of noncompliance** material to the financial statements were disclosed.
4. **No significant deficiencies and no material weaknesses** relating to the audit of the major federal award programs was reported in the Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance.
5. The auditor's report on compliance for the major federal award programs expresses an **unmodified opinion**.
6. The audit disclosed **one audit finding relating to the major programs**.

The programs tested as major were:

Name of Program	Assistance Listing Number
Title I Grants to Local Educational Agencies	84.010
Coronavirus State and Local Fiscal Recovery Funds	21.027
Education Stabilization Fund	84.425C, 84.425D, 84.425U

7. The threshold for distinguishing Type A and B programs was **\$750,000**.
8. The County was **not** determined to be a **low-risk auditee**.

**County of Accomack, Virginia**  
**Notes to Schedule of Expenditures of Federal Awards**  
**June 30, 2023**

---

**B. Findings - Financial Statement Audit**

---

**IC-2023-001: Financial Reporting (Material Weakness)**

*Condition:*

Complete and accurate financial information for the fiscal year-end annual financial report was not able to be produced timely. Material misstatements within the financial statements were identified throughout the audit.

*Criteria:*

Management should have processes and procedures in place so as to be able to generate financial statements and reports that are complete and accurate on a timely basis and in accordance with generally accepted accounting principles (GAAP).

*Cause:*

The current size of the finance staffing of the County and School Board may not be sufficient to detect and prevent material errors.

*Effect:*

Financial statements and reports prepared in accordance with GAAP were not able to be generated accurately on a timely basis.

*Recommendation:*

We recommend that management re-evaluate the current staff structure and assignment of responsibilities in order to re-align roles and responsibilities with appropriate personnel or otherwise bolster their resource base so as to be able to meet the criteria.

*Views of Responsible Officials and Planned Corrective Action:*

See Corrective Action Plan.



**County of Accomack, Virginia**  
**Notes to Schedule of Expenditures of Federal Awards**  
**June 30, 2023**

---

**C. Findings and Questioned Costs - Major Federal Award Program Audit**

---

**FA-2023-001: Lack of Timely Reporting, Reporting, Education Stabilization Funds (ESF) #84.425C, 84.425D, and 84.425U (Material Weakness and Nonmaterial Compliance)**

*Condition:*

Federal Funding Accountability and Transparency Act (FFATA) report required to be submitted by the Schools to the Virginia Department of Education (VDOE) annually, by September 29, 2023, for the year under audit, was not completed until January 2024.

*Criteria:*

Reports must be filed timely.

*Cause:*

The submission was overlooked in the transition of duties due to staff turnover.

*Effect:*

Schools are not in compliance with grant requirements.

*Questioned Cost Amount:*

n/a

*Perspective Information:*

n/a

*Context:*

n/a

*Recommendation:*

Those in positions of oversight and monitoring of federal awards should ensure that all required reports are filed timely.

*Views of Responsible Officials and Planned Corrective Action:*

The Schools agree with this finding. See Corrective Action Plan.

**County of Accomack, Virginia**  
**Notes to Schedule of Expenditures of Federal Awards**  
**June 30, 2023**

---

**D. Findings - Commonwealth of Virginia**

---

**VA-2023-001: Unclaimed Property**

*Condition:*

A total of approximately \$2,575 in outstanding checks of amounts greater than \$100 per check as of June 30, 2023, were over a year old as of June 30, 2022. These checks are from the County Accounts Payable and School Board Payroll cash accounts.

*Criteria:*

All outstanding checks greater than \$100 and outstanding for more than a year should be submitted to the Commonwealth of Virginia as unclaimed property annually in November.

*Recommendation:*

We recommend that any checks over \$100 that are aged over one year old as of the fiscal year end be reported as unclaimed property by the following November deadline.

*Views of Responsible Officials and Planned Corrective Action:*

The Treasurer's Office and County Finance Department agree with this finding and will work together to come up with processes and/or procedures to correct these issues going forward. See Corrective Action Plan.

**VA-2023-002: Conflicts of Interest**

*Condition:*

Twelve out of fifty-one conflict of interest forms were not filed by the February 1, 2023, deadline.

*Criteria:*

All conflict of interest forms should be completed and filed by the February 1, 2023, deadline.

*Recommendation:*

We recommend that applicable Board members be contacted prior to the deadline to ensure forms are filed in a timely manner.

*Views of Responsible Officials and Planned Corrective Action:*

Management agrees with this finding and will work to ensure all forms are received by the deadline in the future. See Corrective Action Plan.



# COUNTY OF ACCOMACK

## OFFICE OF THE COUNTY ADMINISTRATOR

23296 Courthouse Ave – Room 203 | P.O. Box 388 | Accomack, Virginia 23301

(757) 787-5700 | [administration@co.accomack.va.us](mailto:administration@co.accomack.va.us)

[www.co.accomack.va.us](http://www.co.accomack.va.us)

Michael T. Mason, CPA  
County Administrator

### Status of Prior Year Findings

#### IC-2022-001: Financial Reporting (Material Weakness)

##### *Condition:*

Material misstatements within the financial statements were identified throughout the audit.

##### *Recommendation:*

We recommend that management re-evaluate the current staff structure and assignment of responsibilities in order to re-align roles and responsibilities with appropriate personnel or otherwise bolster their resource base so as to be able to meet the criteria.

##### *Current Status:*

See current year Finding IC-2023-01.

##### *Management's Response*

Please see current year response as written.

#### FA-2022-001: Procurement (Material Weakness)

##### *Condition:*

The School Board's written procurement policies do not include policies that cover CFR §200.318e, §200.318f, §200.318i, §200.319b, §200.319c, §200.319d, §200.319e, §200.320a1, §200.322, §200.324b, §200.326 and §200.327.

##### *Recommendation:*

Procurement policies should be reviewed and updated to be in compliance with the requirements identified in 2 CFR Part 200.

##### *Current Status*

Finding was resolved in the current year.

##### *Management's Response:*

Management concurs the finding was resolved during fiscal year 2023.



# COUNTY OF ACCOMACK

## OFFICE OF THE COUNTY ADMINISTRATOR

23296 Courthouse Ave – Room 203 | P.O. Box 388 | Accomack, Virginia 23301

(757) 787-5700 | [administration@co.accomack.va.us](mailto:administration@co.accomack.va.us)

[www.co.accomack.va.us](http://www.co.accomack.va.us)

Michael T. Mason, CPA  
County Administrator

### Status of Prior Year Findings (Continued)

#### VA-2022-001: Unclaimed Property

##### *Condition:*

A total of approximately \$1,400 in outstanding checks of amounts greater than \$100 per check as of June 30, 2022, were over a year old as of 06/30/20. These checks are from the County Accounts Payable and County Payroll cash accounts.

##### *Recommendation:*

We recommend that any checks over \$100 that are aged over one year old as of the fiscal year end be reported as unclaimed property by the following November deadline.

##### *Current Status*

See current year Finding VA-2023-01.

##### *Management's Response:*

Please see current year response as written.

#### VA-2022-002: Special Welfare

##### *Condition:*

Several inactive special welfare accounts with funds at year end had not been returned to the respective individual, funding source, or submitted to the Commonwealth as unclaimed property.

##### *Recommendation:*

We recommend that all unused special welfare funds be returned to the individual, the respective funding source, or submitted to the Commonwealth as unclaimed property. If the individuals or respective funding sources cannot be identified, the Accomack Social Services Board should work with the state Social Services Board to develop a plan for disposal of funds in accordance with the Code of Virginia.

##### *Current Status:*

Finding was resolved in the current year.



# COUNTY OF ACCOMACK

## OFFICE OF THE COUNTY ADMINISTRATOR

23296 Courthouse Ave – Room 203 | P.O. Box 388 | Accomack, Virginia 23301

(757) 787-5700 | [administration@co.accomack.va.us](mailto:administration@co.accomack.va.us)

[www.co.accomack.va.us](http://www.co.accomack.va.us)

Michael T. Mason, CPA  
County Administrator

### **Status of Prior Year Findings (Continued)**

#### *Management's Response:*

Management concurs the finding was resolved during fiscal year 2023.

#### **VA-2022-003: Conflicts of Interest**

##### *Condition:*

Two out of fifty-eight conflict of interest forms were not filed by the February 1, 2022, deadline.

##### *Recommendation:*

We recommend that applicable board members be contacted prior to the deadline to ensure forms are filed in a timely manner.

##### *Current Status:*

See current year Finding VA-2023-02.

##### *Management's Response:*

Please see current year response as written.

#### **VA-2022-004: Security for Public Deposits Act (SPDA)**

##### *Condition:*

Two accounts with Truist Bank were not reported as public funds and thus are not insured in accordance with the Virginia SPDA.

##### *Recommendation:*

We recommend that these two accounts be reported to Truist Bank as public funds.

##### *Current Status:*

Finding was resolved in the current year.



# COUNTY OF ACCOMACK

## OFFICE OF THE COUNTY ADMINISTRATOR

---

23296 Courthouse Ave – Room 203 | P.O. Box 388 | Accomack, Virginia 23301  
(757) 787-5700 | [administration@co.accomack.va.us](mailto:administration@co.accomack.va.us)  
[www.co.accomack.va.us](http://www.co.accomack.va.us)

Michael T. Mason, CPA  
County Administrator

### **Status of Prior Year Findings (Continued)**

#### *Management's Response:*

Management concurs the finding was resolved during fiscal year 2023.



# COUNTY OF ACCOMACK

## OFFICE OF THE COUNTY ADMINISTRATOR

23296 Courthouse Ave – Room 203 | P.O. Box 388 | Accomack, Virginia 23301

(757) 787-5700 | [administration@co.accomack.va.us](mailto:administration@co.accomack.va.us)

[www.co.accomack.va.us](http://www.co.accomack.va.us)

Michael T. Mason, CPA  
County Administrator

### ***Corrective Action Plan for Finding IC2023-001: Financial Reporting (Material Weakness)***

Accomack County understands the repeat finding regarding financial reporting. The County has taken steps to improve its financial reporting including the timeliness of ACFR completion by approving additional full-time positions for the County Finance Department. One of these positions, previously created as an entry level position, was upgraded in FY24 to the level of deputy director in order to secure additional knowledge and expertise needed to improve financial reporting. In addition, the County recently engaged a third party to analyze staff's compensation and classification in order to determine whether it was adequate compared to the external market. The results of the study indicated that, on average, employee compensation levels were 15.9% under those offered by comparable organizations. As a result, in fiscal year 2024, significant increases in employee compensation have been approved which are expected to improve filling key vacant positions in the County Finance Department including that of the Finance Director and Deputy Finance Director. Accomack County continues to consider financial reporting, including the year-end annual financial report, a core competency and are open to suggestions in processes or protocols that will advance our capacity and capability in this area from Brown Edwards.

Responsible Official: Michael T. Mason, CPA, County Administrator [mmason@co.accomack.va.us](mailto:mmason@co.accomack.va.us) (757-787-5716); estimated completion date of no later than June 30, 2024 for the new hire.

### ***Corrective Action Plan for Finding FA-2023-001: Lack of Timely Reporting, Reporting, Education Stabilization Funds (ESF) #84.425C, 84.425D, and 84.425U (Material Weakness and Nonmaterial Compliance)***

A master calendar is now being kept of required reports and their due date to ensure timely reporting.

Responsible Official: Dr. Rhonda Hall, Accomack County Public Schools Superintendent, [rhonda.hall@accomack.k12.va.us](mailto:rhonda.hall@accomack.k12.va.us) (757-787-5759); Estimated completion date is not later than the June 30, 2024.

### ***Corrective Action Plan for Finding VA-2023-001: Unclaimed Property***

Accomack County concurs with this finding and has worked with staff on acquiring additional training needed to facilitate proper and timely reporting for unclaimed property.

Responsible Official: James Lilliston, County Treasurer [jlilliston@co.accomack.va.us](mailto:jlilliston@co.accomack.va.us) (757-787-5740); Estimated completion date is not later than the timely filing of the unclaimed property report in FY24.



## COUNTY OF ACCOMACK

### OFFICE OF THE COUNTY ADMINISTRATOR

23296 Courthouse Ave – Room 203 | P.O. Box 388 | Accomack, Virginia 23301

(757) 787-5700 | [administration@co.accomack.va.us](mailto:administration@co.accomack.va.us)

[www.co.accomack.va.us](http://www.co.accomack.va.us)

Michael T. Mason, CPA  
County Administrator

#### ***Corrective Action Plan for Finding VA-2023-002: Conflicts of Interest***

Accomack County management agrees that twelve out of the fifty-one conflict of interest forms were not filed by the February 1, 2023 deadline despite numerous communications from management reminding the appointed persons of this statutory due date. All forms were eventually filed by the officers with the County Administrator. *Code of Virginia* § 2.2-3124 requires the clerk of the governing body report to the Commonwealth's Attorney any local officer's or employee's failure to file the required form so that civil penalties can be assessed and collected. Management will continue to aggressively communicate filing deadlines to those officers and employees required to file disclosure forms and agrees to more heavily promote the provisions of *Code of Virginia* § 2.2- 3124 as a deterrent.

Responsible Official: Michael T. Mason, CPA, County Administrator [mmason@co.accomack.va.us](mailto:mmason@co.accomack.va.us) (757-787-5716); All conflict of interest forms for the most recently completed filing date, February 1, 2024, were received on time.