

# FINANCIAL STATEMENTS



CITY OF GALAX, VIRGINIA

FOR THE YEAR ENDED  
JUNE 30, 2025

**CITY OF GALAX, VIRGINIA**  
**ANNUAL FINANCIAL REPORT**  
**FOR THE YEAR ENDED JUNE 30, 2025**

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Prepared By:  
Galax City Finance Department

CITY OF GALAX, VIRGINIA  
ANNUAL FINANCIAL REPORT  
FOR THE YEAR ENDED JUNE 30, 2025

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## INTRODUCTORY SECTION

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# CITY OF GALAX, VIRGINIA

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## CITY COUNCIL

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Elizabeth White, Vice Mayor  
Kathy Burnett  
Martin Warr

Willie Greene, Mayor

Chauncey Robinson  
Sharon Ritchie  
Evan Henck

## CITY SCHOOL BOARD

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Brett Sexton, Vice-Chair  
Rev. Dr. Kevin Rosenfeld

Leah Henck, Chair

Jessica Whitaker  
Larry Spangler

## DSS ADMINISTRATIVE BOARD

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Regina Snow  
Megan Jennings

Doug Vaught, Chair

Holly Copeland  
Bryan Lindberg

## OTHER OFFICIALS

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City Manager ..... Michael Burnette  
Assistant City Manager ..... Neil Holthouser  
Director of Finance ..... Judy Taylor-Gallimore  
Commissioner of the Revenue ..... Rene' Funk  
Superintendent of Schools ..... Susan Tilley  
Director of Social Services ..... Amber Quinney  
City Attorney ..... Steve Durbin  
Chief of Police ..... DeWitt Cooper

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## **FINANCIAL SECTION**

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**Independent Auditors' Report**

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**To the Honorable Members of  
the City Council of the  
City of Galax, Virginia**

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Galax, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City of Galax, Virginia's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Galax, Virginia, as of and for the year ended June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Galax, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Change in Accounting Principle***

As described in Note 28 to the financial statements, in 2025, the City of Galax, Virginia adopted new accounting guidance, GASB Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

***Restatement of Beginning Balances***

As described in Note 29 to the financial statements, in 2025, the City of Galax, Virginia restated beginning balances to reflect the requirements of GASB Statement No. 101 and the correction of capital asset balances. Our opinions are not modified with respect to this matter.

## ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Galax, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Galax, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Galax, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Galax, Virginia's basic financial statements. The accompanying combining and individual fund financial statements and schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and statistical information but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2025, on our consideration of the City of Galax, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Galax, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Galax, Virginia's internal control over financial reporting and compliance.

*Robinson, Farmer, Cox Associates*

Blacksburg, Virginia  
November 26, 2025

## **Basic Financial Statements**

City of Galax, Virginia  
Statement of Net Position  
June 30, 2025

	Primary Government			Component Units	
	Governmental	Business-type	Total	School Board	IDA
	Activities	Activities			
<b>ASSETS</b>					
Cash and cash equivalents	\$ 16,565,378	\$ 1,347,686	\$ 17,913,064	\$ 3,624,914	\$ 54,218
Investments	14,409	-	14,409	-	-
Receivables (net of allowance for uncollectibles):					
Taxes receivable	506,853	-	506,853	-	-
Accounts receivable	1,355,465	967,240	2,322,705	52,335	-
Leases receivable	462,982	-	462,982	-	-
Internal balances	362,900	(362,900)	-	-	-
Due from primary government	-	-	-	-	892
Due from other governmental units	1,588,387	433,604	2,021,991	1,080,411	-
Inventory	-	-	-	56,684	510,422
Note receivable	-	-	-	-	190,000
Prepaid items	134,551	32,218	166,769	566,554	-
Net pension asset	503,033	104,282	607,315	475,915	-
Restricted assets:					
Cash and cash equivalents	415,910	702,928	1,118,838	1,201,537	-
Investments	136,877	-	136,877	-	-
Capital assets, not being depreciated/amortized	4,331,591	988,092	5,319,683	201,548	72,800
Capital assets, net of accumulated depreciation/amortization	36,174,344	15,523,706	51,698,050	13,154,120	2,557,769
Total assets	<u>\$ 62,552,680</u>	<u>\$ 19,736,856</u>	<u>\$ 82,289,536</u>	<u>\$ 20,414,018</u>	<u>\$ 3,386,101</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred charge on refunding	\$ 19,572	\$ -	\$ 19,572	\$ -	\$ -
Pension related items	507,102	105,980	613,082	3,498,372	-
OPEB related items	83,631	17,433	101,064	534,979	-
Total deferred outflows of resources	<u>\$ 610,305</u>	<u>\$ 123,413</u>	<u>\$ 733,718</u>	<u>\$ 4,033,351</u>	<u>\$ -</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 598,577	\$ 75,043	\$ 673,620	\$ 89,755	\$ -
Wages and withholdings payable	242,263	46,206	288,469	1,599,290	-
Due to other governments	913,000	-	913,000	-	-
Customers' deposits	-	74,447	74,447	-	-
Accrued interest payable	58,187	1,290	59,477	-	-
Due to component unit	892	-	892	-	-
Unearned revenue	-	4,504	4,504	-	-
Long-term liabilities:					
Due within one year	1,129,040	681,867	1,810,907	1,573,280	-
Due in more than one year	22,581,351	7,152,304	29,733,655	10,865,157	-
Total liabilities	<u>\$ 25,523,310</u>	<u>\$ 8,035,661</u>	<u>\$ 33,558,971</u>	<u>\$ 14,127,482</u>	<u>\$ -</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred revenue - property taxes	\$ 20,648	\$ -	\$ 20,648	\$ -	\$ -
Pension related items	803,317	184,651	987,968	1,585,848	-
OPEB related items	170,290	35,304	205,594	355,439	-
Lease related items	410,109	-	410,109	-	-
Total deferred inflows of resources	<u>\$ 1,404,364</u>	<u>\$ 219,955</u>	<u>\$ 1,624,319</u>	<u>\$ 1,941,287</u>	<u>\$ -</u>
<b>NET POSITION</b>					
Net investment in capital assets	\$ 18,335,181	\$ 8,892,495	\$ 27,227,676	\$ 13,355,668	\$ 2,630,569
Restricted					
Blue Ridge Post book fund	14,409	-	14,409	-	-
Opioid settlement funds	281,848	-	281,848	-	-
Police funds	20,643	-	20,643	-	-
Animal shelter	146,039	-	146,039	-	-
Fire department funds	47,598	-	47,598	-	-
United Way hurricane relief	42,250	-	42,250	-	-
Net pension asset	503,033	104,282	607,315	475,915	-
Cafeteria operations	-	-	-	988,011	-
School activity funds	-	-	-	213,526	-
Unrestricted (deficit)	16,844,310	2,607,876	19,452,186	(6,654,520)	755,532
Total net position (deficit)	<u>\$ 36,235,311</u>	<u>\$ 11,604,653</u>	<u>\$ 47,839,964</u>	<u>\$ 8,378,600</u>	<u>\$ 3,386,101</u>

The notes to the financial statements are an integral part of this statement.

City of Galax, Virginia  
Statement of Activities  
For the Year Ended June 30, 2025

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position				
	Expenses	Charges for Services	Operating Grants and Contributions		Governmental Activities	Primary Government Business-type Activities	Component Units		
			Capital Grants and Contributions	IDA			School Board	IDA	
<b>PRIMARY GOVERNMENT:</b>									
Governmental activities:									
General government administration	\$ 2,052,408	\$ 715	\$ 158,728	\$ -	\$ (1,892,965)	\$ -	\$ -	\$ -	\$ -
Judicial administration	988,622	96,262	-	-	(892,360)	-	-	-	(892,360)
Public safety	4,718,210	180,902	597,781	1,062,936	(2,876,591)	-	-	-	(2,876,591)
Public works	5,222,754	446,656	2,665,482	447,996	(1,662,620)	-	-	-	(1,662,620)
Health and welfare	4,021,395	-	3,159,970	-	(861,425)	-	-	-	(861,425)
Education	4,673,588	-	-	-	(4,673,588)	-	-	-	(4,673,588)
Parks, recreation, and cultural	2,642,416	354,955	4,500	-	(2,282,961)	-	-	-	(2,282,961)
Community development	1,632,323	-	76,489	740,604	(815,230)	-	-	-	(815,230)
Interest on long-term debt	510,621	-	-	-	(510,621)	-	-	-	(510,621)
Total governmental activities	\$ 26,462,337	\$ 1,079,490	\$ 6,662,950	\$ 2,251,536	\$ (16,468,361)	\$ -	\$ -	\$ -	\$ (16,468,361)
<b>Business-type activities:</b>									
Water and sewer	\$ 3,651,635	\$ 3,459,885	\$ -	\$ -	\$ -	\$ (191,750)	\$ -	\$ -	\$ (191,750)
Stormwater	99,347	378,227	88,000	-	-	366,880	-	-	366,880
Rex Theatre	365,778	75,877	-	-	-	(289,901)	-	-	(289,901)
Total business-type activities	\$ 4,116,760	\$ 3,913,989	\$ 88,000	\$ -	\$ -	\$ (114,771)	\$ -	\$ -	\$ (114,771)
Total primary government	\$ 30,579,097	\$ 4,993,479	\$ 6,750,950	\$ 2,251,536	\$ (16,468,361)	\$ (114,771)	\$ -	\$ -	\$ (16,583,132)
<b>COMPONENT UNITS:</b>									
School Board	\$ 22,800,573	\$ 646,566	\$ 19,129,798	\$ -	\$ -	\$ -	\$ (3,024,209)	\$ -	\$ (3,024,209)
Industrial Development Authority	65,216	897	64,967	668,488	-	-	-	-	669,136
Total component units	\$ 22,865,789	\$ 647,463	\$ 19,194,765	\$ 668,488	\$ -	\$ -	\$ (3,024,209)	\$ -	\$ 669,136
General revenues:									
General property taxes					\$ 8,340,886	\$ -	\$ -	\$ -	\$ 8,340,886
Other local taxes:									
Local sales and use taxes					3,360,874	-	-	-	3,360,874
Consumers' utility taxes					177,162	-	-	-	177,162
Business license taxes					1,325,527	-	-	-	1,325,527
Motor vehicle taxes					129,916	-	-	-	129,916
Restaurant food taxes					3,075,358	-	-	-	3,075,358
Lodging taxes					252,168	-	-	-	252,168
Bank stock taxes					250,228	-	-	-	250,228
Other local taxes					49,446	-	-	-	49,446
Unrestricted revenues from the use of money					812,300	37,060	-	35,686	849,360
Miscellaneous					232,311	85,208	-	86,077	317,519
Grants and contributions not restricted to specific programs					434,562	1,234,706	-	4,100,291	1,669,268
Gain on sale of land					(944,338)	944,338	-	-	397
Transfers					17,496,400	2,301,312	\$ 19,797,712	\$ 4,222,054	\$ 397
Total general revenues					\$ 1,028,039	\$ 2,186,541	\$ 3,214,580	\$ 1,197,845	\$ 669,533
Change in net position					\$ 35,315,530	\$ 9,448,665	\$ 44,764,195	\$ 8,702,910	\$ 2,642,568
Restatements					(108,258)	(30,553)	(138,811)	(1,522,155)	74,000
Net position - beginning, as restated					\$ 35,207,272	\$ 9,418,112	\$ 44,625,384	\$ 7,180,755	\$ 2,716,568
Net position - ending					\$ 36,235,311	\$ 11,604,653	\$ 47,839,964	\$ 8,378,600	\$ 3,386,101

The notes to the financial statements are an integral part of this statement.

City of Galax, Virginia  
Balance Sheet  
Governmental Funds  
June 30, 2025

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	<u>General</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 16,642,337
Investments	14,409
Receivables (net of allowance for uncollectibles):	
Taxes receivable	506,853
Accounts receivable	1,355,465
Leases receivable	462,982
Due from other funds	362,900
Due from other governmental units	1,588,387
Prepaid items	134,551
Restricted assets:	
Restricted:	
Cash and cash equivalents	338,951
Investments	136,877
Total assets	<u>\$ 21,543,712</u>
<b>LIABILITIES</b>	
Accounts payable	\$ 598,577
Wages and withholdings payable	242,263
Due to other governments	913,000
Due to component unit	892
Total liabilities	<u>\$ 1,754,732</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Unavailable revenue - property taxes	\$ 457,053
Unavailable revenue - meals tax	60,451
Unavailable revenue - opioid settlement proceeds	213,836
Property taxes paid in advance	20,648
Lease related items	462,982
Total deferred inflows of resources	<u>\$ 1,214,970</u>
<b>FUND BALANCES</b>	
Nonspendable	
Prepaid items	\$ 134,551
Restricted	475,828
Committed	628,151
Unassigned	17,335,480
Total fund balances	<u>\$ 18,574,010</u>
Total liabilities, deferred inflows of resources, and fund balance	<u>\$ 21,543,712</u>

The notes to the financial statements are an integral part of this statement.

City of Galax, Virginia  
 Reconciliation of the Balance Sheet of Governmental Funds  
 To the Statement of Net Position  
 June 30, 2025

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds	\$ 18,574,010	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Capital assets not being depreciated/amortized	\$ 4,331,591	
Capital assets being depreciated/amortized	52,675,560	
Accumulated depreciation/amortization	<u>(16,501,216)</u>	40,505,935
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.		
Leases receivable	\$ 52,873	
Unavailable revenue	<u>731,340</u>	784,213
The net pension asset is not an available resource and, therefore, is not reported in the funds.		503,033
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.		
Pension related items	\$ 507,102	
OPEB related items	<u>83,631</u>	590,733
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.		
General obligation bonds and lease liabilities	\$ (22,190,326)	
Less: Unamortized charge on advance refunding	19,572	
Accrued interest payable	(58,187)	
Accrued landfill closure/postclosure monitoring liability	(517,657)	
Compensated absences	(568,933)	
Net OPEB liabilities	<u>(433,475)</u>	(23,749,006)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.		
Pension related items	\$ (803,317)	
OPEB related items	<u>(170,290)</u>	(973,607)
Net position of governmental activities		<u>\$ 36,235,311</u>

The notes to the financial statements are an integral part of this statement.

**City of Galax, Virginia**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended June 30, 2025**

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	<u>General</u>
<b>REVENUES</b>	
General property taxes	\$ 8,381,246
Other local taxes	8,619,769
Permits, privilege fees, and regulatory licenses	72,524
Fines and forfeitures	96,262
Revenue from the use of money and property	832,321
Charges for services	880,077
Miscellaneous	246,240
Recovered costs	283,639
Intergovernmental	9,349,048
Total revenues	\$ 28,761,126
<b>EXPENDITURES</b>	
Current:	
General government administration	\$ 2,161,887
Judicial administration	988,622
Public safety	4,415,448
Public works	3,775,727
Health and welfare	4,226,958
Education	4,119,737
Parks, recreation, and cultural	2,253,896
Community development	1,437,644
Nondepartmental	424,887
Capital projects	3,870,530
Debt service:	
Principal retirement	777,024
Interest and other fiscal charges	513,691
Total expenditures	\$ 28,966,051
Excess (deficiency) of revenues over (under) expenditures	\$ (204,925)
<b>OTHER FINANCING SOURCES (USES)</b>	
Transfers in	\$ 160,584
Transfers out	(1,104,922)
Issuance of lease liabilities	26,311
Total other financing sources (uses)	\$ (918,027)
Net change in fund balances	\$ (1,122,952)
Fund balances - beginning	19,696,962
Fund balances - ending	\$ 18,574,010

The notes to the financial statements are an integral part of this statement.

City of Galax, Virginia  
 Reconciliation of the Statement of Revenues,  
 Expenditures, and Changes in Fund Balances of Governmental Funds  
 to the Statement of Activities  
 For the Year Ended June 30, 2025

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds \$ (1,122,952)

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the details of items supporting this adjustment:

Capital outlays	\$ 3,389,536	
Depreciation/amortization expense	(1,739,028)	1,650,508

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position.

Disposal of assets	\$ (25,799)	
Transfer of assets (net) to business-type activities	(828,207)	(854,006)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Property taxes	\$ (40,360)	
Leases receivable related items	10,606	
Opioid Settlement funds	(13,929)	
Meals tax	910	(42,773)

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Debt issued or incurred:		
Issuance of lease liabilities	\$ (26,311)	
Change in accrued landfill closure/postclosure liability	25,037	
Principal repayments:		
General obligation bonds	765,332	
Lease liabilities	11,692	775,750

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

Change in compensated absences	\$ (52,416)	
Change in accrued interest payable	5,373	
Amortization of deferred charge on refunding	(2,303)	
Change in pension related items	599,324	
Change in OPEB related items	71,534	621,512

Change in net position of governmental activities	\$ 1,028,039
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The notes to the financial statements are an integral part of this statement.

City of Galax, Virginia  
Statement of Net Position  
Proprietary Funds  
June 30, 2025

	Enterprise Funds			Total
	Water and Sewer	Stormwater	Rex Theatre	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 192,324	\$ 872,181	\$ 283,181	\$ 1,347,686
Accounts receivable (net of allowance for uncollectibles)	928,468	36,754	2,018	967,240
Due from other governmental units	345,604	-	88,000	433,604
Prepaid items	31,430	135	653	32,218
Total current assets	<u>\$ 1,497,826</u>	<u>\$ 909,070</u>	<u>\$ 373,852</u>	<u>\$ 2,780,748</u>
Restricted cash and cash equivalents:				
Customers' deposits	\$ 74,447	-	-	\$ 74,447
Debt reserve accounts	628,481	-	-	628,481
Net pension asset	102,978	1,304	-	104,282
Capital assets:				
Capital assets, not being depreciated/amortized	934,127	35,165	18,800	988,092
Capital assets, net of accumulated depreciation/amortization	12,701,481	2,639,439	182,786	15,523,706
Total noncurrent assets	<u>\$ 14,441,514</u>	<u>\$ 2,675,908</u>	<u>\$ 201,586</u>	<u>\$ 17,319,008</u>
Total assets	<u>\$ 15,939,340</u>	<u>\$ 3,584,978</u>	<u>\$ 575,438</u>	<u>\$ 20,099,756</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related items	\$ 103,550	\$ 1,614	\$ 816	\$ 105,980
OPEB related items	17,139	234	60	17,433
Total deferred outflows of resources	<u>\$ 120,689</u>	<u>\$ 1,848</u>	<u>\$ 876</u>	<u>\$ 123,413</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable	\$ 46,774	-	\$ 28,269	\$ 75,043
Accrued payroll and related liabilities	44,628	813	765	46,206
Due to other funds	325,000	-	37,900	362,900
Customers' deposits payable	74,447	-	-	74,447
Accrued interest payable	1,290	-	-	1,290
Unearned revenue	-	-	4,504	4,504
Compensated absences - current portion	64,419	-	-	64,419
Bond payable - current portion	617,448	-	-	617,448
Total current liabilities	<u>\$ 1,174,006</u>	<u>\$ 813</u>	<u>\$ 71,438</u>	<u>\$ 1,246,257</u>
Noncurrent liabilities:				
Compensated absences - net of current portion	\$ 60,587	-	-	\$ 60,587
Bond payable - net of current portion	7,001,855	-	-	7,001,855
Net OPEB liabilities	88,738	1,124	-	89,862
Total noncurrent liabilities	<u>\$ 7,151,180</u>	<u>\$ 1,124</u>	<u>\$ -</u>	<u>\$ 7,152,304</u>
Total liabilities	<u>\$ 8,325,186</u>	<u>\$ 1,937</u>	<u>\$ 71,438</u>	<u>\$ 8,398,561</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related items	\$ 180,789	\$ 3,862	-	\$ 184,651
OPEB related items	34,863	441	-	35,304
Total deferred inflows of resources	<u>\$ 215,652</u>	<u>\$ 4,303</u>	<u>\$ -</u>	<u>\$ 219,955</u>
<b>NET POSITION</b>				
Net investment in capital assets	\$ 6,016,305	\$ 2,674,604	\$ 201,586	\$ 8,892,495
Restricted				
Net pension asset	102,978	1,304	-	104,282
Unrestricted	1,399,908	904,678	303,290	2,607,876
Total net position	<u>\$ 7,519,191</u>	<u>\$ 3,580,586</u>	<u>\$ 504,876</u>	<u>\$ 11,604,653</u>

The notes to the financial statements are an integral part of this statement.

City of Galax, Virginia  
Statement of Revenues, Expenses, and Changes in Net Position  
Proprietary Funds  
For the Year Ended June 30, 2025

	Enterprise Funds			Total
	Water and Sewer	Stormwater	Rex Theatre	
<b>OPERATING REVENUES</b>				
Charges for services:				
Water revenues pledged as security for revenue bonds	\$ 1,756,670	\$ -	\$ -	\$ 1,756,670
Sewer revenues pledged as security for revenue bonds	1,578,588	-	-	1,578,588
Stormwater fees	-	463,435	-	463,435
Tap fees	21,000	-	-	21,000
Penalties and interest	18,419	-	-	18,419
Ticket sales	-	-	63,422	63,422
Concession and merchandise sales	-	-	9,664	9,664
Operating grants	-	-	2,500	2,500
Other revenue	85,208	-	291	85,499
Total operating revenues	<u>\$ 3,459,885</u>	<u>\$ 463,435</u>	<u>\$ 75,877</u>	<u>\$ 3,999,197</u>
<b>OPERATING EXPENSES</b>				
Personnel services	\$ 1,588,899	\$ 19,596	\$ 19,438	\$ 1,627,933
Insurance claims and expenses	22,723	-	-	22,723
Utilities and telecommunication	395,574	-	9,753	405,327
Materials and supplies	188,429	-	24,117	212,546
Advertising	-	-	15,870	15,870
Repairs and maintenance	526,776	21,659	5,278	553,713
Contractual services	96,128	7,978	162,055	266,161
Professional development and membership	27,009	-	-	27,009
Chemicals	135,854	-	-	135,854
Concessions	-	-	5,816	5,816
Events and performances	-	-	105,289	105,289
Merchandise	-	-	931	931
Depreciation/amortization	669,039	50,114	17,231	736,384
Total operating expenses	<u>\$ 3,650,431</u>	<u>\$ 99,347</u>	<u>\$ 365,778</u>	<u>\$ 4,115,556</u>
Operating income (loss)	<u>\$ (190,546)</u>	<u>\$ 364,088</u>	<u>\$ (289,901)</u>	<u>\$ (116,359)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Investment earnings	\$ 31,666	\$ 5,394	\$ -	\$ 37,060
Intergovernmental	-	-	88,000	88,000
Interest expense	(1,204)	-	-	(1,204)
Total nonoperating revenues (expenses)	<u>\$ 30,462</u>	<u>\$ 5,394</u>	<u>\$ 88,000</u>	<u>\$ 123,856</u>
Income before transfers and capital contributions	<u>\$ (160,084)</u>	<u>\$ 369,482</u>	<u>\$ (201,901)</u>	<u>\$ 7,497</u>
Capital contributions	\$ 402,907	\$ 612,982	\$ 218,817	\$ 1,234,706
Transfers in	616,962	-	487,960	1,104,922
Transfers out	(160,584)	-	-	(160,584)
Change in net position	<u>\$ 699,201</u>	<u>\$ 982,464</u>	<u>\$ 504,876</u>	<u>\$ 2,186,541</u>
Net position - beginning, as previously reported	\$ 6,850,543	\$ 2,598,122	\$ -	\$ 9,448,665
Restatement	(30,553)	-	-	(30,553)
Net position - beginning, as restated	<u>\$ 6,819,990</u>	<u>\$ 2,598,122</u>	<u>\$ -</u>	<u>\$ 9,418,112</u>
Net position - ending	<u>\$ 7,519,191</u>	<u>\$ 3,580,586</u>	<u>\$ 504,876</u>	<u>\$ 11,604,653</u>

The notes to the financial statements are an integral part of this statement.

City of Galax, Virginia  
Statement of Cash Flows  
Proprietary Funds  
For the Year Ended June 30, 2025

	Enterprise Funds			
	Water and Sewer	Stormwater	Rex Theatre	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 3,406,408	\$ 470,890	\$ (9,637)	\$ 3,867,661
Payments to suppliers	(1,525,862)	(51,926)	(301,493)	(1,879,281)
Payments to employees	(1,731,136)	(21,934)	(19,549)	(1,772,619)
Net cash provided by (used for) operating activities	<u>\$ 149,410</u>	<u>\$ 397,030</u>	<u>\$ (330,679)</u>	<u>\$ 215,761</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Transfers to other funds	\$ (160,584)	\$ -	\$ -	\$ (160,584)
Transfers from other funds	641,962	-	525,860	1,167,822
Intergovernmental revenues	-	-	88,000	88,000
Net cash provided by (used for) noncapital financing activities	<u>\$ 481,378</u>	<u>\$ -</u>	<u>\$ 613,860</u>	<u>\$ 1,095,238</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Additions to utility plant	\$ (431,628)	\$ (1,312,072)	\$ -	\$ (1,743,700)
Principal payments on bond payable	(575,075)	-	-	(575,075)
Principal payments on lease liabilities	(2,281)	-	-	(2,281)
Contributions in aid of construction	112,919	17,501	-	130,420
Proceeds from indebtedness	8,648	-	-	8,648
Interest revenue	86	-	-	86
Net cash provided by (used for) capital and related financing activities	<u>\$ (887,331)</u>	<u>\$ (1,294,571)</u>	<u>\$ -</u>	<u>\$ (2,181,902)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest and dividends received	\$ 31,666	\$ 5,394	\$ -	\$ 37,060
Net cash provided by (used for) investing activities	<u>\$ 31,666</u>	<u>\$ 5,394</u>	<u>\$ -</u>	<u>\$ 37,060</u>
Net increase (decrease) in cash and cash equivalents	\$ (224,877)	\$ (892,147)	\$ 283,181	\$ (833,843)
Cash and cash equivalents - beginning (including restricted balances)	1,120,129	1,764,328	-	2,884,457
Cash and cash equivalents - ending (including restricted balances)	<u>\$ 895,252</u>	<u>\$ 872,181</u>	<u>\$ 283,181</u>	<u>\$ 2,050,614</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:</b>				
Operating income (loss)	\$ (190,546)	\$ 364,088	\$ (289,901)	\$ (116,359)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:				
Depreciation expense	\$ 669,039	\$ 50,114	\$ 17,231	\$ 736,384
(Increase) decrease in accounts receivable	(53,727)	7,455	(2,018)	(48,290)
(Increase) decrease in due from other governments	-	-	(88,000)	(88,000)
(Increase) decrease in prepaid items	(9,768)	(64)	(653)	(10,485)
(Increase) decrease in net pension asset	(102,978)	(1,304)	-	(104,282)
(Increase) decrease in deferred outflows of resources	(18,213)	859	(876)	(18,230)
Increase (decrease) in deferred inflows of resources	(15,571)	(1,839)	-	(17,410)
Increase (decrease) in customer deposits	250	-	-	250
Increase (decrease) in accrued payroll and related liabilities	5,285	244	765	6,294
Increase (decrease) in accounts payable	(123,601)	(22,225)	28,269	(117,557)
Increase (decrease) in unearned revenue	-	-	4,504	4,504
Increase (decrease) in compensated absences	3,362	-	-	3,362
Increase (decrease) in net OPEB liabilities	232	(98)	-	134
Increase (decrease) in net pension liability	(14,354)	(200)	-	(14,554)
Total adjustments	<u>\$ 339,956</u>	<u>\$ 32,942</u>	<u>\$ (40,778)</u>	<u>\$ 332,120</u>
Net cash provided by (used for) operating activities	<u>\$ 149,410</u>	<u>\$ 397,030</u>	<u>\$ (330,679)</u>	<u>\$ 215,761</u>
Noncash investing, capital, and financing activities:				
Contributions of capital assets from government	\$ 9,096	\$ 600,294	\$ 218,817	\$ 828,207

The notes to the financial statements are an integral part of this statement.

City of Galax, Virginia  
 Statement of Fiduciary Net Position  
 Fiduciary Funds  
 June 30, 2025

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	Custodial Fund
	Special Welfare Fund
<b>ASSETS</b>	
Cash and cash equivalents	\$ 24,155
Total assets	\$ 24,155
<b>NET POSITION</b>	
Restricted:	
Amounts held for social services clients	\$ 24,155
Total net position	\$ 24,155

The notes to the financial statements are an integral part of this statement.

City of Galax, Virginia  
Statement of Changes in Fiduciary Net Position  
Fiduciary Funds  
For the Year Ended June 30, 2025

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	Custodial Fund Special Welfare Fund
<b>ADDITIONS</b>	
Special welfare collections	\$ 73,636
Total additions	\$ 73,636
<b>DEDUCTIONS</b>	
Special welfare payments	\$ 69,064
Total deductions	\$ 69,064
Net increase (decrease) in fiduciary net position	\$ 4,572
Net position, beginning of year	19,583
Net position, end of year	\$ 24,155

The notes to the financial statements are an integral part of this statement.

CITY OF GALAX, VIRGINIA

NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2025

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**Note 1-Summary of Significant Accounting Policies:**

The financial statements of the City of Galax, Virginia have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia, and the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the government's accounting policies are described below.

A. Financial Reporting Entity

The City of Galax, Virginia (government) is a political subdivision of the Commonwealth of Virginia governed by an elected seven-member City Council. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

Blended component units - None

Discretely Presented Component Units - The component unit columns in the financial statements include the financial data of the City's discretely presented component units.

The Galax City School Board ("the School Board") operates the elementary and secondary public schools in the City. School Board members are appointed by City Council. The School Board is fiscally dependent upon the City because the City approves all debt issuances of the School Board and provides significant funding to operate the public schools since the School Board does not have separate taxing powers. The School Board is presented as a governmental fund type. The School Board does not issue separate financial statements.

The Galax City Industrial Development Authority ("the IDA") encourages and provides financing for industrial development in the City. The IDA directors are appointed by the City Council. The IDA is fiscally dependent upon the City because the City provides significant funding and approves all debt issuances. In addition, the IDA does not have separate taxing powers. The IDA is authorized to acquire, own, lease, and dispose of properties to the extent that such activities foster and stimulate industrial development. The IDA is presented as an enterprise fund type and does not issue separate financial statements.

Jointly Governed Organizations - The following entities are excluded from the accompanying financial statements:

The Galax-Carroll Regional Library was created by the City and the County of Carroll. The governing body of this organization is appointed by the respective governing bodies of the participating jurisdictions. The City contributed \$307,691 to the Library for the current year. The City provides accounting services (payroll services) for this organization.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

A. Financial Reporting Entity (Continued)

The City and the Counties of Carroll and Grayson participate in the Twin County E-911 Commission. The governing body of this organization is appointed by the respective governing bodies of the participating jurisdictions. The City contributed \$134,628 to the Commission for the current year. The City provides accounting services (payroll services) for this organization.

The City and the County of Grayson participate in supporting the Galax-Grayson Ambulance Service. The governing body of this organization is appointed by the respective governing bodies of the participating jurisdictions. The organization's activities are primarily supported by user charges; however, the City provided a contribution of \$322,046 during the fiscal year. The City provides accounting services (payroll services) for this organization.

The City and the Counties of Carroll and Grayson participate in the Regional Solid Waste Authority. The governing body of this organization is appointed by the respective governing bodies of the participating jurisdictions. Each jurisdiction provides collection of solid waste and recyclables from within its jurisdiction and delivers the collected materials to the Waste Authority. Operations are financed by tipping fees and the individual jurisdictions are required to fund any annual deficit(s). The City paid \$139,974 in tipping fees during the current year.

The City and the Counties of Carroll and Grayson participate in The Wired Road Authority. The governing body of this organization is appointed by the respective governing bodies of the participating jurisdictions. The primary purpose of the Authority is to develop and construct broadband infrastructure in the participating localities and then lease that infrastructure to third parties. The organization's activities are to be primarily supported by lease revenue.

The City and Counties of Carroll and Grayson participate in The Twin County Airport Commission. The governing body of this organization is appointed by the respective governing bodies of the participating jurisdictions. The Commission is charged with operating the Twin County Regional Airport. The City has also entered into an agreement with The Twin County Airport Commission to be responsible for a one-third share of their debt service for hangar construction. The commitment could be reduced based on potential revenue from hangar rentals.

*Remainder of page left blank intentionally.*

**Note 1-Summary of Significant Accounting Policies: (Continued)**

A. Financial Reporting Entity (Continued)

Blue Ridge Crossroads Economic Development Authority (BRCEDA) is the regional industrial facilities authority that represents the City and the Counties of Carroll and Grayson. Each jurisdiction appoints two members and an alternate member. A moral obligation for debt service is currently in place for a regional project known as Wildwood. Contributions to BRCEDA during the current year were \$157,800. It is the hope of BRCEDA that this park project will be a catalyst for economic development in the region.

B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of net position is designed to display the financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments will report all capital assets in the government-wide statement of net position and will report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

The government-wide statement of activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide, proprietary, and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues.

Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the City, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the City.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when the government receives cash.

The government reports the following major governmental fund:

The *General Fund* is the government's primary operating fund. It is used to account for and report for all financial resources of the general government, except those required to be accounted for and reported in other funds.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

C. Measurement focus, basis of accounting, and financial statement presentation (Continued)

The government reports the following major proprietary funds:

The *Water and Sewer* Fund accounts for the activities of the City's water and sewer system, which includes water distribution and sewage collections systems throughout the City.

The *Stormwater* Fund accounts for the activities of the City's stormwater system, which includes improvements to the rain and runoff collection systems.

The *Rex Theatre* Fund accounts for the activities of the City's music/performance venue for purposes of industrial and economic development in the City community.

Additionally, the government reports the following fund types:

*Fiduciary funds* account for and report assets held by the government in a trustee capacity or as custodian for individuals, private organizations, other governmental units, or other funds. The *Special Welfare* fund is a custodial fund of the City. Fiduciary funds are not included in the government-wide financial statements.

The School Board reports the following major fund:

The *School Operating Fund* is the primary operating fund of the School Board and accounts for and reports all revenues and expenditures applicable to the general operations of the public school system. Revenues are derived primarily from appropriations from the City and state and federal grants.

The School Board reports the following nonmajor fund:

The *School Activity Fund* accounts for and reports all funds received from extracurricular school activities, such as entertainment, athletic contests, club dues, fundraisers, etc., and from any and all activities of the individual schools.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

C. Measurement focus, basis of accounting, and financial statement presentation (Continued)

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services and for insurance premiums. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expense, depreciation on capital assets, and insurance claims and expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance

1. Cash and cash equivalents

Cash and cash equivalents include cash on hand, amounts in demand deposits, and short-term investments with a maturity date within three months of the date acquired by the government. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents. At year end investments totaling \$16,161,285 are included in cash and cash equivalents. Investments, as reported in the financial statements, consists of nonnegotiable certificates of deposit.

2. Prepaid items

Certain payments to vendors represent costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

3. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds" (i.e. the noncurrent portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

4. Inventories

All inventories are valued at cost using the first in/first out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

5. Capital assets

Capital assets are tangible and intangible assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, except for infrastructure assets, are defined as assets with an initial, individual cost of more than \$20,000 for the City, and \$5,000 for the Component Unit School Board, and an estimated useful life in excess of two years.

As the City and Component Unit School Board constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost (except for intangible right-to-use lease assets (lease assets), the measurement of which is discussed in more detail below). The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset’s capacity or efficiency or increases its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

Land and construction in progress are not depreciated. The other tangible and intangible property, plant equipment, lease assets, and infrastructure of the primary government, as well as the component unit, are depreciated/amortized using the straight-line method over the following estimated useful lives (or life of the associated contract for lease assets):

<u>Assets</u>	<u>Years</u>
Infrastructure	20-50
Buildings and improvements	20-40
Machinery and equipment	4-15
Right-to-use lease machinery and equipment	3-10

6. Restricted Assets

Restricted assets consist of cash and cash equivalents that are legally restricted for use by enabling state legislation or bond covenants. In addition, restricted assets consist of cash and cash equivalents held for customer deposits and other restricted funds.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

7. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has two items that qualify for reporting in this category. One item is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other item is comprised of certain items pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes, meals tax, and opioid settlement receivables are reported in the governmental funds balance sheet. These amounts are comprised of uncollected property taxes, meals tax, and opioid settlement proceeds due prior to June 30 and prepaid taxes, which are deferred and recognized as an inflow of resources in the period that the amounts become available. Under the accrual basis, amounts prepaid are reported as deferred inflows of resources. In addition, certain items related to pensions, OPEB, and leases are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

9. Property Taxes

Property is assessed at its value on January 1. Real estate taxes are payable on December 5<sup>th</sup>. Personal property taxes are due and collectible annually on December 5<sup>th</sup>. Liens may be placed on property taxes that are uncollected after the due date, December 5<sup>th</sup>. The City bills and collects its own property taxes.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

10. Allowance for Uncollectible Accounts

The City calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$264,877 at June 30, 2025. The allowance consists of delinquent taxes in the amount of \$145,129; and delinquent water, sewer, and garbage bills of \$119,748.

11. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

12. Compensated Absences

A liability is recognized for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, four types of leave qualify for liability recognition for compensated absences - vacation/PTO/personal, administrative, other, and sick leave. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

13. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's Retirement Plan and the additions to/deductions from the City's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

14. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI, Teacher HIC, and HIC OPEB Plans and the additions to/deductions from the VRS OPEB Plans' net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

15. Long-term obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued and premiums on issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

16. Fund balance

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called “fund balance.” City’s governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes:

Nonspendable fund balance - amounts that are either not in spendable form (such as inventory and prepaids) or are legally or contractually required to be maintained intact (corpus of a permanent fund);

Restricted fund balance - amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers;

Committed fund balance - amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by the City Council prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Council adopts another ordinance to remove or revise the limitation;

Assigned fund balance - amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment;

Unassigned fund balance - amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

16. Fund balance (Continued)

When fund balance resources are available for a specific purpose in more than one classification, it is the City's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

City Council establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance. This is typically done through adoption and amendment of the budget. A fund balance commitment, which does not lapse at year end, is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by City Council through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

17. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

18. Net position flow assumption

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

19. Leases

The City leases various assets requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term lease, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

*Lessee*

The City recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$5,000, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). Subsequently, the lease liability is reduced by the principal portion of payments made. The lease asset is measured at the initial amount of the lease liability, plus any lease payments made to the lessor at or before the commencement of the lease term and certain direct costs. Subsequently, the lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

*Lessor*

The City recognizes leases receivable and deferred inflows of resources in the government-wide and governmental fund financial statements. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives). Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

*Key Estimates and Judgments*

Lease accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate stated in lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease and certain periods covered by options to extend to reflect how long the lease is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability (lessee) or lease receivable (lessor).

**Note 1-Summary of Significant Accounting Policies: (Continued)**

D. Assets, liabilities, deferred outflows/inflows of resources and net position/fund balance (Continued)

19. Leases (Continued)

The City monitors changes in circumstances that would require a remeasurement or modification of its leases. The City will remeasure the lease asset and liability (lessee) or the lease receivable and deferred inflows of resources (lessor) if certain changes occur that are expected to significantly affect the amount of the lease liability or lease receivable.

**Note 2-Stewardship, Compliance, and Accountability:**

A. Budgetary information

The following procedures are used by the City in establishing the budgetary data reflected in the financial statements:

1. Prior to March 30, the City Manager submits to the City Council a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them. The following funds have legally adopted budgets: General Fund, Enterprise Fund and the School Operating Fund.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
4. The Appropriations Resolution places legal restrictions on expenditures at the fund level. Only the City Council can revise the appropriation for each fund. The City Manager is authorized to transfer budgeted amounts within general government functions; however, the School Board is authorized to transfer budgeted amounts within the school fund.
5. Formal budgetary integration is employed as a management control device during the year for the General Fund. The School Fund is integrated only at the level of legal adoption.
6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. Appropriations lapse on June 30 for all City units.
8. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to commit that portion of the applicable appropriations, is not part of the City's accounting system.

B. Excess of expenditures over appropriations

The City monitors appropriations by fund and for the year ended June 30, 2025, expenditures were below appropriations for all funds.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 2-Stewardship, Compliance, and Accountability: (Continued)**

C. Deficit fund balance

At June 30, 2025, there were no funds with negative balance.

**Note 3-Deposits and Investments:**

Deposits: Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”), Section 2.2-4400 et. Seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Investments: Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper that has received at least two of the following ratings: P-1 by Moody’s Investors Service, Inc.; A-1 by Standard & Poor’s; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker’s acceptances, repurchase agreements, and the State Treasurer’s Local Government Investment Pool (LGIP). Investments as reported in the financial statements consist of a nonnegotiable certificate of deposit at year end.

Interest Rate Risk

The City has not adopted an investment policy for interest rate risk. Investments subject to interest rate risk are presented below along with their corresponding maturities.

Investment Type	Fair Value	Investment Maturities (in years)	
		Less than 1 Year	1-5 Years
Local Government Investment Pool	\$ 16,161,285	\$ 16,161,285	\$ -
Local Government Investment Pool EM	136,877	-	136,877
Totals	\$ 16,298,162	\$ 16,161,285	\$ 136,877

**Note 3-Deposits and Investments: (Continued)**

Custodial Credit Risk

At year end, the City was not exposed to any custodial credit risk for deposits or investments. The City limits deposits to those banks fully collateralized under the Commonwealth’s Security for Public Deposits Act. The City policy in regards to investments requires that all investments be held in the City’s name.

External Investment Pool

The fair value of the positions in the external investment pool (Local Government Investment Pool (LGIP)) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participants.

Credit Risk of Debt Securities

The City’s rated debt investments as of June 30, 2025 were rated by Standard & Poor’s and/or an equivalent national rating organization and the ratings are presented below using the Standard & Poor’s rating scale.

City's Rated Debt Investments' Values

Rated Debt Investments	Fair Quality Ratings	
	AAAm	AAAf
Local Government Investment Pool	\$ 16,161,285	\$ -
Local Government Investment Pool EM	-	136,877

**Note 4-Fair Value Measurements:**

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The City maximizes the use of observable inputs and minimizes the use of unobservable inputs. Observable inputs are inputs that market participants would use in pricing the asset or liability based on market data obtained from independent sources. Unobservable inputs reflect assumptions that market participants would use in pricing the asset or liability based on the best information available in the circumstances. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels as follows:

- Level 1. Quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at a measurement date

**Note 4-Fair Value Measurements: (Continued)**

- Level 2. Directly or indirectly observable inputs for the asset or liability other than quoted prices
- Level 3. Unobservable inputs that are supported by little or no market activity for the asset or liability

Inputs are used in applying the various valuation techniques and broadly refer to the assumptions that market participants use to make valuation decisions, including assumptions about risk.

(If there has been a change in valuation technique that has a significant effect on the result (e.g., changing from an expected cash flow technique or the use of an additional valuation technique), document that specific change, and the reason(s) for making it.)

The City has the following recurring fair value measurements as of June 30, 2025:

	Fair Value Measurement Using Quoted Prices in Active Markets for Identical Assets (Level 1)
Investment	
Local Government Investment Pool EM	\$ 136,877

The LGIP EM pool is subject to withdrawal restriction as withdrawals may only be made on Wednesdays. Other LGIP accounts are not subject to withdrawal restrictions.

*Remainder of page left blank intentionally.*

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 5-Due from Other Governmental Units:**

The following amounts represent amounts due from other governments at year-end:

	Primary Government		Component Unit-School Board
	Governmental Activities	Business-type Activities	
Due from other local government agencies	\$ -	\$ -	\$ 112,501
Commonwealth of Virginia:			
Local sales tax	569,406	-	-
Categorical aid-State sales tax	-	-	135,278
Categorical aid-Shared expenses	7,923	-	-
Categorical aid-Other	46,394	44,000	64,709
Non-categorical aid	35,048	-	-
Categorical aid-Virginia Public Assistance	105,005	-	-
Categorical aid-Comprehensive Services Act	82,425	-	-
Federal Government:			
Categorical aid-Virginia Public Assistance	129,641	-	-
Categorical aid-Other	612,545	389,604	767,923
Totals	<u>\$ 1,588,387</u>	<u>\$ 433,604</u>	<u>\$ 1,080,411</u>

**Note 6-Component Unit Contribution and Obligations:**

Primary government contributions to component units for the year ended June 30, 2025, consisted of payments to School Board of \$4,100,291 and IDA of \$64,967.

Component unit obligations at June 30, 2025, consisted of the following:

Fund	Due From	Due To
Primary Government:		
Governmental Activities	\$ -	\$ 892
Component Unit:		
IDA	892	-
Total	<u>\$ 892</u>	<u>\$ 892</u>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 7-Interfund Transfers and Balance:**

Interfund transfers for the year ended June 30, 2025, consisted of the following:

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
Primary Government:		
General Fund	\$ 160,584	\$ 1,104,922
Water and Sewer Fund	616,962	160,584
Rex Theatre Fund	487,960	-
Component Unit - School Board:		
School Operating Fund	8,005	124,577
School Activity Fund	124,577	8,005
Total	<u>\$ 1,398,088</u>	<u>\$ 1,398,088</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

Interfund balances at year end represent amounts that have been transferred between funds in a lending or borrowing capacity and are expected to be repaid by current administration. Interfund balances for the year ended June 30, 2025, consisted of the following:

<u>Fund</u>	<u>Due From</u>	<u>Due To</u>
Primary Government:		
General Fund	\$ 362,900	\$ -
Water and Sewer Fund	-	325,000
Rex Theatre Fund	-	37,900
Total	<u>\$ 362,900</u>	<u>\$ 362,900</u>

*Remainder of page left blank intentionally.*

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 8-Long-Term Obligations:**

**Primary Government - Governmental Activities Obligations:**

The following is a summary of long-term obligation transactions of the City for the year ended June 30, 2025.

	Balance July 1, 2024, as restated	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2025
Direct borrowings and placements:				
General obligation bonds	\$ 22,907,503	\$ -	\$ (765,332)	\$ 22,142,171
Lease liabilities	33,536	26,311	(11,692)	48,155
Landfill closure/postclosure liability	542,694	-	(25,037)	517,657
Compensated absences*	516,517	52,416	-	568,933
Net OPEB liabilities	456,163	111,485	(134,173)	433,475
Net pension liability**	73,976	2,776,501	(2,850,477)	-
Total	<u>\$ 24,530,389</u>	<u>\$ 2,966,713</u>	<u>\$ (3,786,711)</u>	<u>\$ 23,710,391</u>

\*The change in the compensated absences liability is presented as a net change.

\*\*Beginning balance was a net pension liability; however, the ending balance is a net pension asset.

For governmental activities, the landfill closure/postclosure liability and net OPEB liabilities are generally liquidated in the General Fund.

Annual requirements to amortize long-term debt and related interest are as follows:

Year Ending June 30,	Direct borrowings and placements		Lease liabilities	
	Principal	Interest	Principal	Interest
2026	\$ 782,972	\$ 494,962	\$ 12,872	\$ 1,134
2027	785,450	475,839	9,657	864
2028	804,366	456,490	9,700	596
2029	823,473	436,670	9,976	320
2030	842,026	416,389	5,950	56
2031-2035	4,335,319	1,765,545	-	-
2036-2040	2,871,820	1,294,613	-	-
2041-2045	2,238,045	1,045,155	-	-
2046-2050	2,489,138	794,062	-	-
2051-2055	2,768,401	514,799	-	-
2056-2060	3,078,995	204,205	-	-
2061	322,166	2,029	-	-
Totals	<u>\$ 22,142,171</u>	<u>\$ 7,900,758</u>	<u>\$ 48,155</u>	<u>\$ 2,970</u>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 8-Long-Term Obligations: (Continued)**

**Primary Government - Governmental Activities Obligations: (Continued)**

Details of long-term obligations:

Type/ Project	Interest Rates	Issue Date	Final Maturity Date	Amount of Original Issue	Balance Governmental Activities	Amount Due Within One Year
Direct borrowings and placements:						
General Obligation Bonds:						
VML/VACO Loan	2.35%	2012	2034	\$ 2,136,000	\$ 760,250	\$ 81,750
2017 B GO Bond	2.55%	2017	2032	711,000	364,000	48,000
2018 C Refunding Bond	2.98%	2017	2037	4,553,000	3,417,000	247,000
RD Loan	2.13%	2020	2061	8,600,000	8,220,342	154,922
RD Loan	2.13%	2020	2061	8,500,000	8,124,756	94,555
RD Loan	2.13%	2022	2037	1,542,500	1,255,823	156,745
Total direct borrowings and placements					\$ 22,142,171	\$ 782,972
Lease liabilities:						
Police department copier	0.45%	2021	2026	13,352	2,918	2,692
DSS copiers	2.81%	2025	2030	48,087	44,229	9,172
Municipal copier	0.45%	2021	2025	8,686	877	877
Recreation copier	0.45%	2022	2025	7,809	131	131
Total lease liabilities					\$ 48,155	\$ 12,872
Other Obligations:						
Landfill closure/post-closure liability	n/a	n/a	n/a	n/a	\$ 517,657	\$ -
Compensated absences	n/a	n/a	n/a	n/a	568,933	333,196
Net OPEB liabilities	n/a	n/a	n/a	n/a	433,475	-
Total other obligations					\$ 1,520,065	\$ 333,196
Total long-term obligations					\$ 23,710,391	\$ 1,129,040

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 8-Long-Term Obligations: (Continued)**

Primary Government - Business-type Activities Obligations:

The following is a summary of long-term obligations transactions of the Enterprise Funds for the year ended June 30, 2025.

	Balance July 1, 2024, as restated	Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2025
Direct borrowings and placements:				
Revenue bonds	\$ 8,185,730	\$ 8,648	\$ (575,075)	\$ 7,619,303
Lease liabilities	2,281	-	(2,281)	-
Compensated absences*	121,644	3,362	-	125,006
Net OPEB liabilities	89,728	25,837	(25,703)	89,862
Net pension liability**	14,554	471,743	(486,297)	-
	<u>\$ 8,413,937</u>	<u>\$ 509,590</u>	<u>\$ (1,089,356)</u>	<u>\$ 7,834,171</u>
Total				

\*The change in the compensated absences liability is presented as a net change.

\*\*Beginning balance was a net pension liability; however, the ending balance is a net pension asset.

Annual requirements to amortize long-term obligations and the related interest are as follows:

Year Ending June 30,	Direct borrowings and placements	
	Principal	Interest
2026	\$ 617,448	\$ 3,183
2027	592,523	275
2028	575,075	-
2029	575,075	-
2030	575,075	-
2031-2035	2,505,373	-
2036-2040	2,178,734	-
	<u>\$ 7,619,303</u>	<u>\$ 3,458</u>
Totals		

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 8-Long-Term Obligations: (Continued)**

Primary Government - Business-type Activities Obligations: (Continued)

Details of long-term obligations:

	Interest Rates	Issue Date	Final Maturity Date	Amount of Original Issue	Balance Business-type Activities	Amount Due Within One Year
Direct borrowings and placements:						
Revenue Bonds:						
VRA Bond	0.00%	2009	2031	\$ 1,850,000	\$ 555,000	\$ 92,500
VRA Bond	0.00%	2018	2040	9,651,492	6,995,834	482,575
VRA Bond*	3.15%	2023	2045	660,000	68,469	42,373
Total Revenue Bonds					<u>\$ 7,619,303</u>	<u>\$ 617,448</u>
Other Obligations:						
Compensated Absences	n/a	n/a	n/a	n/a	\$ 125,006	\$ 64,419
Net OPEB Liabilities	n/a	n/a	n/a	n/a	89,862	-
Total Other Obligations					<u>\$ 214,868</u>	<u>\$ 64,419</u>
Total Long-term obligations					<u>\$ 7,834,171</u>	<u>\$ 681,867</u>

\*As of June 30, 2025, entire bond has not been drawn down.

Loans from the Virginia Resources Authority (VRA) are governed by rate covenants, which require the City to maintain an annual debt service coverage ratio of 115%. For the year ended June 30, 2025, the City was in compliance with this coverage ratio.

If an event of default occurs with VRA or RD bonds, the principal of the bond(s) may be declared immediately due and payable to the registered owner of the bond(s) by written notice to the City.

At year end, funds totaling \$628,481 were set aside in a dedicated account within the Water and Sewer Fund for debt service reserves pursuant to the City's 2023 VRA bond issuance.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 9-Long-Term Obligations-Component Units:**

**Discretely Presented Component Unit - School Board Obligations:**

The following is a summary of long-term obligations transactions of the Component Unit-School Board for the year ended June 30, 2025.

	Balance July 1, 2024, as restated	Increases	Decreases	Balance June 30, 2025
Lease liability	\$ 25,811	\$ -	\$ (25,811)	\$ -
Net OPEB liabilities	2,187,354	462,405	(604,306)	2,045,453
Compensated absences*	1,813,151	31,152	-	1,844,303
Net pension liability	9,289,532	3,958,977	(4,699,828)	8,548,681
<b>Total</b>	<b>\$ 13,315,848</b>	<b>\$ 4,452,534</b>	<b>\$ (5,329,945)</b>	<b>\$ 12,438,437</b>

\*The change in the compensated absences liability is presented as a net change

**Details of long-term obligations:**

	Interest Rates	Issue Date	Final Maturity Date	Amount of Original Issue	Balance Governmental Activities	Amount Due Within One Year
<b>Other Obligations:</b>						
Net OPEB Liabilities	n/a	n/a	n/a	n/a	\$ 2,045,453	\$ -
Compensated Absences	n/a	n/a	n/a	n/a	1,844,303	1,573,280
Net Pension Liability	n/a	n/a	n/a	n/a	8,548,681	-
<b>Total long-term obligations</b>					<b>\$ 12,438,437</b>	<b>\$ 1,573,280</b>

**Discretely Presented Component Unit - IDA Obligations:**

At June 30, 2025, the IDA had no long-term obligations.

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**Note 10-Pension Plans:**

***Plan Description***

All full-time, salaried permanent employees of the City and (nonprofessional) employees of the public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. However, several entities whose financial information is not included in the primary government report, participate in the VRS plan through the City of Galax and the participating entities report their proportionate information on the basis of a cost-sharing plan. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

***Benefit Structures***

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

**Note 10-Pension Plans: (Continued)**

***Benefit Structures (Continued)***

- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 - April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

***Average Final Compensation and Service Retirement Multiplier***

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

***Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits***

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

***Contributions***

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

**Note 10-Pension Plans: (Continued)**

***Contributions (Continued)***

The City's contractually required employer contribution rate for the year ended June 30, 2025 was 6.40% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the City were \$430,649 and \$483,099 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes a member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$39,103 for the City for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of the covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$32,952 for the City for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$3,910,278 for the City, for the year ended June 30, 2025.

***Net Pension Asset***

At June 30, 2025, the City reported an asset of \$(607,315) for its proportionate share of the net pension asset. The City's net pension asset was measured as of June 30, 2024. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. In order to allocate the net pension asset to all employers included in the plan, the City is required to determine its proportionate share of the net pension asset. Contributions as of June 30, 2024 and 2023 was used as a basis for allocation to determine the City's proportionate share of the net pension asset. At June 30, 2024 and 2023, the City's proportion was 78.21% and 80.52%, respectively.

***Actuarial Assumptions - General Employees***

The total pension liability for General Employees in the City of Galax's Retirement Plan and the Component Unit Schools Board's (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

**Note 10-Pension Plans: (Continued)**

***Actuarial Assumptions - General Employees (Continued)***

Mortality rates:

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95 of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

*Remainder of page left blank intentionally.*

**Note 10-Pension Plans: (Continued)**

***Actuarial Assumptions - General Employees (Continued)***

All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits***

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the City of Galax’s Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 4.75%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

**Note 10-Pension Plans: (Continued)**

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (Continued)***

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

*Remainder of page left blank intentionally.*

**Note 10-Pension Plans: (Continued)**

***Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (Continued)***

All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

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**Note 10-Pension Plans: (Continued)*****Long-Term Expected Rate of Return***

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

\* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Note 10-Pension Plans: (Continued)**

***Discount Rate***

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate contributed was 100% of the actuarially determined employer contribution rate from the June 30, 2023 actuarial valuations. Through the fiscal year ending June 30, 2024, the rate contributed by the school division for the VRS Teacher Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 112% of the actuarially determined contribution rate. From July 1, 2024 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

***Sensitivity of the City’s Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate***

The following presents the City’s proportionate share of the net pension liability (asset) using the discount rate of 6.75%, as well as what the City’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>1% Decrease (5.75%)</b>	<b>Rate Discount (6.75%)</b>	<b>1% Increase (7.75%)</b>
City's proportionate share of the City Retirement Plan Net Pension Liability (Asset)	\$ 2,949,881	\$ (607,315)	\$ (3,526,201)

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 10-Pension Plans: (Continued)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2025, the City recognized pension expense of \$(314,653). Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Primary Government</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 179,811	\$ 207,673
Change in proportionate share	2,622	5,145
Net difference between projected and actual earnings on pension plan investments	-	775,150
Employer contributions subsequent to the measurement date	430,649	-
Total	<u>\$ 613,082</u>	<u>\$ 987,968</u>

\$430,649 reported as deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction/increase of the Net Pension Liability/Asset in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<b>Year ended June 30</b>	<b>Primary Government</b>
2026	\$ (805,592)
2027	313,009
2028	(149,402)
2029	(163,550)

**Note 10-Pension Plans: (Continued)**

*Pension Plan Data*

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report-pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

**Component Unit School Board (Nonprofessional)**

Additional information related to the plan description, plan contribution requirements, actuarial assumptions, long-term expected rate of return, and discount rate is included in the first section of this note.

***Employees Covered by Benefit Terms***

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b>Component Unit School Board Nonprofessional</b>
Inactive members or their beneficiaries currently receiving benefits	21
Inactive members:	
Vested inactive members	6
Non-vested inactive members	13
Inactive members active elsewhere in VRS	8
Total inactive members	27
Active members	33
Total covered employees	81

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**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Nonprofessional) (Continued)**

***Contributions***

The Component Unit School Board's contractually required employer contribution rate for nonprofessional employees for the year ended June 30, 2025 was 1.62% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$15,573 and \$12,716 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes a member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$6,783 for the School Board for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of the covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$7,127 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$678,262 for the School Board, for the year ended June 30, 2025.

***Net Pension Liability***

The net pension asset (NPA) is calculated separately for each employer and represents that particular employer's total pension asset determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The Component Unit School Board's (nonprofessional) net pension asset was measured as of June 30, 2024. The total pension liability used to calculate the net pension asset was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024.

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**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Nonprofessional) (Continued)**

**Changes in Net Pension Liability (Asset)**

	Component School Board (nonprofessional)		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 2,239,142	\$ 2,676,821	\$ (437,679)
Changes for the year:			
Service cost	\$ 65,078	\$ -	\$ 65,078
Interest	150,787	-	150,787
Differences between expected and actual experience	52,913	-	52,913
Contributions - employer	-	12,716	(12,716)
Contributions - employee	-	39,179	(39,179)
Net investment income	-	256,839	(256,839)
Benefit payments	(140,684)	(140,684)	-
Administrative expenses	-	(1,771)	1,771
Other changes	-	51	(51)
Net changes	<u>\$ 128,094</u>	<u>\$ 166,330</u>	<u>\$ (38,236)</u>
Balances at June 30, 2024	<u>\$ 2,367,236</u>	<u>\$ 2,843,151</u>	<u>\$ (475,915)</u>

**Sensitivity of the Net Pension (Asset) to Changes in the Discount Rate**

The following presents the net pension (asset) of the Component Unit School Board (nonprofessional) using the discount rate of 6.75%, as well as what the Component Unit School Board's (nonprofessional) net pension (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Discount (6.75%)	1% Increase (7.75%)
Component Unit School Board (nonprofessional) Net Pension (Asset)	<u>\$ (225,724)</u>	<u>\$ (475,915)</u>	<u>\$ (687,979)</u>

**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Nonprofessional) (Continued)**

***Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

For the year ended June 30, 2025, the Component Unit School Board (nonprofessional) recognized pension expense of \$(114,123). At June 30, 2025, the Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Component Unit School Board (nonprofessional)</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
	<u>                    </u>	<u>                    </u>
Differences between expected and actual experience	\$ 32,640	\$ 55,308
Net difference between projected and actual earnings on pension plan investments	-	76,706
Employer contributions subsequent to the measurement date	<u>15,573</u>	<u>-</u>
Total	<u>\$ 48,213</u>	<u>\$ 132,014</u>

\$15,573 reported as deferred outflows of resources related to pensions resulting from the Component Unit School Board’s (nonprofessional) contributions subsequent to the measurement date will be recognized as an increase of the net pension asset in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	<u>Component Unit School Board (nonprofessional)</u>
2026	\$ (102,934)
2027	33,852
2028	(14,451)
2029	(15,841)

**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Professional)**

***Plan Description***

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information regarding the plan description is included in the first section of this note.

***Contributions***

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required employer contribution rate for the year ended June 30, 2025 was 14.21% of covered employee compensation. This was the General Assembly approved rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the School Board were \$1,479,312 and \$1,535,917 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll, The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$40,396 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$26,281 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$4,039,559 for the year ended June 30, 2025.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2025, the school division reported a liability of \$8,548,681 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2024 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division's proportion was 0.09107% as compared to 0.09191% at June 30, 2023.

**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Professional) (Continued)**

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)***

For the year ended June 30, 2025, the school division recognized pension expense of \$903,291. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2022 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Component Unit School Board (professional)</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 1,483,076	\$ 176,023
Change in assumptions	155,170	-
Net difference between projected and actual earnings on pension plan investments	-	1,176,731
Changes in proportion and differences between employer contributions and proportionate share of contributions	332,601	101,080
Employer contributions subsequent to the measurement date	1,479,312	-
Total	\$ 3,450,159	\$ 1,453,834

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**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Professional) (Continued)**

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)***

\$1,479,312 reported as deferred outflows of resources related to pensions resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	<u>Component Unit School Board (professional)</u>
2026	\$ (409,519)
2027	862,723
2028	180,178
2029	(116,369)

***Actuarial Assumptions***

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

**Mortality rates:**

**Pre-Retirement:**

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

**Post-Retirement:**

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Professional) (Continued)**

***Actuarial Assumptions (Continued)***

Mortality rates: (Continued)

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the standard MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

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**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Professional) (Continued)**

***Net Pension Liability***

The net pension liability (NPL) is calculated separately for each system and represents that particular system’s total pension liability determined in accordance with GASB Statement No. 67, less that system’s fiduciary net position. As of June 30, 2024, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

		<b>Teacher Employee Retirement Plan</b>
Total Pension Liability	\$	60,622,260
Plan Fiduciary Net Position		51,235,326
Employers' Net Pension Liability (Asset)	\$	9,386,934
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		84.52%

The total pension liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System’s notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

***Sensitivity of the School Division’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following presents the school division’s proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<b>Rate</b>		
	<b>(5.75%)</b>	<b>(6.75%)</b>	<b>(7.75%)</b>
School division's proportionate share of the VRS Teacher Employee Retirement Plan Net Pension Liability	\$ 15,881,774	\$ 8,548,681	\$ 2,543,112

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 10-Pension Plans: (Continued)**

**Component Unit School Board (Professional) (Continued)**

**Pension Plan Fiduciary Net Position**

Detailed information about the VRS Teacher Retirement Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Aggregate Pension Information**

The following is a summary of deferred outflows, deferred inflows, net pension liabilities (assets), and pension expense for the year ended June 30, 2025.

	Primary Government				Component Unit School Board			
	Deferred Outflows	Deferred Inflows	Net Pension Liability (Asset)	Pension Expense	Deferred Outflows	Deferred Inflows	Net Pension Liability (Asset)	Pension Expense
VRS Pension Plans:								
Primary Government	\$ 613,082	\$ 987,968	\$ (607,315)	\$ (314,653)	\$ -	\$ -	\$ -	\$ -
School Board Nonprofessional	-	-	-	-	48,213	132,014	(475,915)	(114,123)
School Board Professional	-	-	-	-	3,450,159	1,453,834	8,548,681	903,291
Totals	\$ 613,082	\$ 987,968	\$ (607,315)	\$ (314,653)	\$ 3,498,372	\$ 1,585,848	\$ 8,072,766	\$ 789,168

**Note 11-Other Postemployment Benefits - City Health Insurance:**

**Plan Description**

In addition to the pension benefits described in Note 10, the City administers a cost-sharing defined benefit healthcare plan. Several entities participate in the defined benefit healthcare plan through the City and the participating entities report their proportionate information on the basis of a cost-sharing plan. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the City’s pension plans. The plan does not issue a publicly available financial report.

**Benefits Provided**

Postemployment benefits are provided to eligible retirees consisting of medical insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. An eligible City retiree may receive this benefit until the retiree is eligible to receive Medicare. To be eligible for this benefit a retiree must have 10 years of service with the City and the employee must be eligible to retire from the City under the Virginia Retirement System. The benefits, employee contributions and the employer contributions are governed by the City Council and can be amended through Council action.

**Note 11-Other Postemployment Benefits - City Health Insurance: (Continued)**

**Contributions**

The Council does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the City Council.

**Total OPEB Liability**

At June 30, 2025, the City reported a liability of \$241,013 for its proportionate share of the total OPEB liability. The City's total OPEB liability was measured as of June 30, 2024. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. At June 30, 2024, the City's proportionate share of total OPEB liability was 78.2061% as compared to 80.5181% at June 30, 2023.

**Actuarial Assumptions**

The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Healthcare cost trend rate	7.60% for FY2024, gradually decreasing over several decades to an ultimate rate of 3.90% in FY2076 and later years.
Discount Rate	3.97%

Mortality rates were based on the Pub-2010 Amount Weighted General/Disabled Employee Rates projected generationally with generational mortality improving using 75% of scale MP-2020, and other adjustments.

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

**Discount Rate**

Per GASB guidance, the single rate that produces the same present value of expected benefit payments as (1) expected long-term rate of return on plan assets during the period when projected assets are sufficient to pay future retiree benefits, and (2) the 20-year municipal bond rate after assets are projected to be exhausted. Fidelity 20-Year Municipal GO AA Index was used because it meets the GASB requirements and is based on a large amount of municipal security data.

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**Note 11-Other Postemployment Benefits - City Health Insurance: (Continued)**

***Sensitivity of the City’s Proportionate Share of the Total OPEB Liability to Changes in the Discount Rate***

The following amounts present the total OPEB liability of the City, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.97%) or one percentage point higher (4.97%) than the current discount rate:

Rate		
1% Decrease (2.97%)	Current Discount Rate (3.97%)	1% Increase (4.97%)
\$ 260,821	\$ 241,013	\$ 222,914

***Sensitivity of the City’s Proportionate Share of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates***

The following presents the total OPEB liability of the City, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (6.60% decreasing to an ultimate rate of 2.90%) or one percentage point higher (8.60% decreasing to an ultimate rate of 4.90%) than the current healthcare cost trend rates:

Rates		
1% Decrease (6.60% decreasing to 2.90%)	Healthcare Cost Trend (7.60% decreasing to 3.90%)	1% Increase (8.60% decreasing to 4.90%)
\$ 215,275	\$ 241,013	\$ 271,213

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 11-Other Postemployment Benefits - City Health Insurance: (Continued)**

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended June 30, 2025, the City recognized OPEB expense in the amount of \$(24,246). At June 30, 2025 the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 80,214
Changes in assumptions	12,707	72,218
Employer contributions subsequent to the measurement date	4,401	-
Total	\$ 17,108	\$ 152,432

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

Year Ended June 30	
2026	\$ (54,475)
2027	(56,515)
2028	(18,041)
2029	(10,328)
2030	(345)
Thereafter	(21)

Additional disclosures on changes in total OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

**Note 12-Other Postemployment Benefits - School Board Health Insurance:**

*Plan Description*

In addition to the pension benefits described in Note 10, the School Board administers a single-employer defined benefit healthcare plan, The Galax City Public Schools Other Postemployment Benefits Plan. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the School Board's pension plans. The plan does not issue a publicly available financial report.

**Note 12-Other Postemployment Benefits - School Board Health Insurance: (Continued)**

***Benefits Provided***

Postemployment benefits are provided to eligible retirees include Medical insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. An eligible School Board retiree may receive this benefit until the retiree is eligible to receive Medicare. To be eligible for this benefit a retiree must have 10 years of service with the School Board and the employee must be eligible to retire from the School Board under the Virginia Retirement System. The benefits, employee contributions and the employer contributions are governed by the School Board and can be amended through School Board action. The plan is closed to new entrants.

***Plan Membership***

At June 30, 2024 (measurement date), the following employees were covered by the benefit terms:

Total active employees with coverage	<u>227</u>
Total	<u><u>227</u></u>

***Contributions***

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the School Board. The amount paid by the School Board for OPEB as the benefits came due during the year ended June 30, 2024 was \$65,745.

***Total OPEB Liability***

The School Board’s total OPEB liability was measured as of June 30, 2024. The total OPEB liability was determined by an actuarial valuation as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024.

***Actuarial Assumptions***

The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Healthcare cost trend rate	7.60% for FY2024, gradually decreasing over several decades to an ultimate rate of 3.90% in FY2076 and later years.
Discount Rate	3.97%

Mortality rates were based on the Pub-2010 Amount Weighted General/Disabled Employee Rates projected generationally with generational mortality improving using 75% of scale MP-2022, and other adjustments.

**Note 12-Other Postemployment Benefits - School Board Health Insurance: (Continued)**

**Actuarial Assumptions (Continued)**

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

**Discount Rate**

Per GASB guidance, the single rate that produces the same present value of expected benefit payments as (1) expected long-term rate of return on plan assets during the period when projected assets are sufficient to pay future retiree benefits, and (2) the 20-year municipal bond rate after assets are projected to be exhausted. Fidelity 20-Year Municipal GO AA Index was used because it meets the GASB requirements and is based on a large amount of municipal security data.

**Changes in Total OPEB Liability**

		<b>Component Unit School Board Total OPEB Liability</b>
Balances at June 30, 2023	\$	568,136
Changes for the year:		
Service cost		25,947
Interest		21,663
Changes in assumptions		(4,019)
Benefit payments		(65,745)
Net changes	\$	(22,154)
Balances at June 30, 2024	\$	545,982

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following amounts present the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.97%) or one percentage point higher (4.97%) than the current discount rate:

Rate		
1% Decrease (2.97%)	Current Discount Rate (3.97%)	1% Increase (4.97%)
\$ 583,477	\$ 545,982	\$ 510,733

**Note 12-Other Postemployment Benefits - School Board Health Insurance: (Continued)**

***Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates***

The following presents the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower (6.60% decreasing to an ultimate rate of 2.90%) or one percentage point higher (8.60% decreasing to an ultimate rate of 4.90%) than the current healthcare cost trend rates:

<b>Rates</b>		
<b>Healthcare Cost</b>		
<b>1% Decrease (6.60% decreasing to 2.90%)</b>	<b>Trend (7.60% decreasing to 3.90%)</b>	<b>1% Increase (8.60% decreasing to 4.90%)</b>
\$ 490,964	\$ 545,982	\$ 610,496

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources***

For the year ended June 30, 2025, the School Board recognized OPEB expense in the amount of \$54,978. At June 30, 2025, the School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 34,196	\$ 59,050
Changes in assumptions	82,209	109,324
Employer contributions subsequent to the measurement date	65,745	-
<b>Total</b>	<b>\$ 182,150</b>	<b>\$ 168,374</b>

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**Note 12-Other Postemployment Benefits - School Board Health Insurance: (Continued)**

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)***

\$65,745 reported as deferred outflows of resources related to OPEB resulting from the School Board’s estimated contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ended June 30, 2026. Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ 9,320
2027	9,498
2028	(24,941)
2029	(32,413)
2030	(13,351)
Thereafter	(82)

Additional disclosures on changes in total OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan):**

***Plan Description***

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members’ paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***Eligible Employees***

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

***Benefit Amounts***

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. It will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.

***Contributions***

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% x 60%) and the employer component was 0.47% (1.18% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025 was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability.

Contributions to the Group Life Insurance Plan from the City were \$31,625 and \$35,081 for the years ended June 30, 2025 and June 30, 2024, respectively.

Contributions to the Group Life Insurance Plan from the Component Unit School Board (Nonprofessional) were \$4,518 and \$4,878 for the years ended June 30, 2025 and June 30, 2024, respectively.

Contributions to the Group Life Insurance Plan from the Component Unit School Board (Professional) were \$48,929 and \$51,925 for the years ended June 30, 2025 and June 30, 2024, respectively.

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB***

*Primary Government Group Life Insurance Plan*

At June 30, 2025, the entity reported a liability of \$282,324 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.0253% as compared to 0.0264% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$6,124. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

*Component Unit School Board (Nonprofessional) Group Life Insurance Plan*

At June 30, 2025 the entity reported a liability of \$39,280 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.0035% as compared to 0.0036% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$3,046. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Program OPEB (Continued)***

*Component Unit School Board (Professional) Group Life Insurance Plan*

At June 30, 2025, the entity reported a liability of \$417,913 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.0375% as compared to 0.0385% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$9,397. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Primary Government		Component Unit School Board (nonprofessional)		Component Unit School Board (professional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 44,529	\$ 6,897	\$ 6,195	\$ 959	\$ 65,914	\$ 10,208
Net difference between projected and actual earnings on GLI OPEB program investments	-	23,797	-	3,311	-	35,226
Change in assumptions	1,609	13,991	224	1,947	2,382	20,711
Changes in proportionate share	6,193	8,477	6,605	1,115	16,914	15,796
Employer contributions subsequent to the measurement date	31,625	-	4,518	-	48,929	-
Total	\$ 83,956	\$ 53,162	\$ 17,542	\$ 7,332	\$ 134,139	\$ 81,941

\$31,625, \$4,518, and \$48,929 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Program OPEB (Continued)***

Year Ended June 30	Primary Government	Component Unit School Board (nonprofessional)	Component Unit School Board (professional)
2026	\$ (11,382)	\$ 324	\$ (18,523)
2027	6,141	2,917	10,477
2028	(1,193)	1,571	3,601
2029	1,744	415	3,089
2030	3,859	465	4,625

***Actuarial Assumptions***

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024. The assumptions include several employer groups as noted below. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation:	
Teachers	3.50%-5.95%
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Teachers**

**Pre-Retirement:**

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

**Post-Retirement:**

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Program OPEB (Continued)***

***Actuarial Assumptions (Continued)***

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110 of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Program OPEB (Continued)***

***Actuarial Assumptions (Continued)***

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75 of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

**Actuarial Assumptions: (Continued)**

**Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvement Scale:**

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***NET GLI OPEB Liability***

The net OPEB liability (NOL) for the GLI Plan represents the plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Plan is as follows (amounts expressed in thousands):

		<b>GLI OPEB Plan</b>
Total GLI OPEB Liability	\$	4,196,055
Plan Fiduciary Net Position		3,080,133
GLI Net OPEB Liability (Asset)	\$	1,115,922
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		
		73.41%

The total GLI OPEB liability is calculated by the System’s actuary, and each plan’s fiduciary net position is reported in the System’s financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

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**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***Long-Term Expected Rate of Return***

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Long-Term Target Asset Allocation</u>	<u>Arithmetic Long-term Expected Rate of Return</u>	<u>Weighted Average Long-term Expected Rate of Return*</u>
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	<u>100.00%</u>		<u>7.07%</u>
		Expected arithmetic nominal return**	<u>7.07%</u>

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at the time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***Discount Rate***

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

***Sensitivity of the Employer’s Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate***

The following presents the employer’s proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer’s proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
City's proportionate share of the GLI Plan Net OPEB Liability	\$ 439,051	\$ 282,324	\$ 155,709
Component Unit School Board's (nonprofessional) proportionate share of the GLI Plan Net OPEB Liability	\$ 61,086	\$ 39,280	\$ 21,664
Component Unit School Board's (professional) proportionate share of the GLI Plan Net OPEB Liability	\$ 649,909	\$ 417,913	\$ 230,491

**Note 13-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)**

***Group Life Insurance Plan Fiduciary Net Position***

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 14-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan):**

***Plan Description***

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC OPEB, including eligibility, coverage, and benefits is described below:

***Eligible Employees***

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

***Benefit Amounts***

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

**Note 14-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***HIC Plan Notes***

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

***Contributions***

The contribution requirements for active employees is governed by §51.1-1401(E) of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2025 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Plan were \$125,965 and \$116,071 for the years ended June 30, 2025 and June 30, 2024, respectively.

***Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB***

At June 30, 2025, the school division reported a liability of \$1,034,767 for its proportionate share of the VRS Teacher Employee HIC Net OPEB Liability. The Net VRS Teacher Employee HIC Program OPEB Liability was measured as of June 30, 2024 and the total VRS Teacher HIC OPEB liability used to calculate the Net VRS Teacher Employee HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023 and rolled forward to the measurement date of June 30, 2024. The school division's proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the school division's proportion of the VRS Teacher Employee HIC was 0.0895% as compared to 0.0905% at June 30, 2023.

For the year ended June 30, 2025, the school division recognized VRS Teacher Employee HIC OPEB expense of \$76,426. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Net OPEB expense was related to deferred amounts from changes in proportionate share and differences between actual and expected contributions.

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**Note 14-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

*Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB: (Continued)*

At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 49,025
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	-	3,681
Change in assumptions	17,826	-
Change in proportionate share and differences between actual and expected contributions	47,661	27,829
Employer contributions subsequent to the measurement date	<u>125,965</u>	<u>-</u>
Total	<u>\$ 191,452</u>	<u>\$ 80,535</u>

\$125,965 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (6,915)
2027	(1,683)
2028	(1,363)
2029	619
2030	(2,464)
Thereafter	(3,242)

**Note 14-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***Actuarial Assumptions***

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	3.50%-5.95%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Teachers**

Pre-Retirement:

Pub-2010 Amount Weighted Teacher Employee Rates projected generationally; 110% of rates for males

Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

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**Note 14-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

**Actuarial Assumptions: (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Net Teacher Employee HIC OPEB Liability**

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the Plan’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2024, NOL amounts for the VRS Teacher Employee HIC Plan is as follows (amounts expressed in thousands):

	<b>Teacher Employee HIC OPEB Plan</b>
Total Teacher Employee HIC OPEB Liability	\$ 1,478,105
Plan Fiduciary Net Position	322,457
Teacher Employee Net HIC OPEB Liability (Asset)	<u>\$ 1,155,648</u>
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability	21.82%

**Note 14-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

**Net Teacher Employee HIC OPEB Liability (Continued)**

The total Teacher Employee HIC OPEB liability is calculated by the System’s actuary, and the plan’s fiduciary net position is reported in the System’s financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

**Long-Term Expected Rate of Return**

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
		Expected arithmetic nominal return**	7.07%

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Note 14-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***Discount Rate***

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2024, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2024 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

***Sensitivity of the School Division’s Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate***

The following presents the school division’s proportionate share of the VRS Teacher Employee HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division’s proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan Net HIC OPEB Liability	\$ 1,176,788	\$ 1,034,767	\$ 914,391

***Teacher Employee HIC OPEB Fiduciary Net Position***

Detailed information about the VRS Teacher Employee HIC Plan’s Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 15-Health Insurance Credit (HIC) Plan (OPEB Plan):**

***Plan Description***

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

***Eligible Employees***

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

***Benefit Amounts***

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

***HIC Plan Notes***

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

**Note 15-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	2
Vested inactive members	8
Active members	<u>33</u>
Total covered employees	<u><u>43</u></u>

**Contributions**

The contribution requirements for active employees is governed by §51.1-1402(E) of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The school division’s contractually required employer contribution rate for the year ended June 30, 2025 was 0.79% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the HIC Plan were \$7,594 and \$7,136 for the years ended June 30, 2025 and June 30, 2024, respectively.

**Net HIC OPEB Liability**

The school division’s net HIC OPEB liability was measured as of June 30, 2024. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

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**Note 15-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***Actuarial Assumptions***

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation:	
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

**Pre-Retirement:**

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

**Post-Retirement:**

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

**Post-Disablement:**

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

**Beneficiaries and Survivors:**

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

**Mortality Improvement Scale:**

Rates projected generationally with Modified-2020 Improvement Scale that is 75% of the MP-2020 rates

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**Note 15-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

*Actuarial Assumptions: (Continued)*

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

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**Note 15-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***Long-Term Expected Rate of Return***

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnerships	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%

Expected arithmetic nominal return\*\* 7.07%

\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

\*\*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**Note 15-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

**Discount Rate**

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2024, the rate was 100% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

**Changes in Net HIC OPEB Liability**

	Increase (Decrease)		
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2023	\$ 34,848	\$ 16,755	\$ 18,093
Changes for the year:			
Service cost	\$ 716	\$ -	\$ 716
Interest	2,357	-	2,357
Differences between expected and actual experience	(4,618)	-	(4,618)
Contributions - employer	-	7,136	(7,136)
Net investment income	-	1,931	(1,931)
Benefit payments	(1,278)	(1,278)	-
Administrative expenses	-	(30)	30
Net changes	\$ (2,823)	\$ 7,759	\$ (10,582)
Balances at June 30, 2024	\$ 32,025	\$ 24,514	\$ 7,511

**Note 15-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***Sensitivity of the School Division's HIC Net OPEB Liability to Changes in the Discount Rate***

The following presents the school division's HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division's net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate		
	1% Decrease (5.75%)	Current Discount (6.75%)	1% Increase (7.75%)
School Division's Net HIC OPEB Liability	\$ 11,063	\$ 7,511	\$ 4,487

***HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB***

For the year ended June 30, 2025, the school division recognized HIC Plan OPEB expense of \$(3,375). At June 30, 2025, the school division reported deferred outflows of resources and deferred inflows of resources related to the school division's HIC Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 16,945
Net difference between projected and actual earnings on HIC OPEB plan investments	-	312
Change in assumptions	2,102	-
Employer contributions subsequent to the measurement date	7,594	-
Total	\$ 9,696	\$ 17,257

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 15-Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)**

***HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB (Continued)***

\$7,594 reported as deferred outflows of resources related to the HIC OPEB resulting from the school division’s contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in the future reporting periods as follows:

<u>Year Ended June 30</u>	
2026	\$ (5,158)
2027	(5,317)
2028	(3,923)
2029	(757)

***HIC Plan Data***

Information about the VRS Political Subdivision HIC Plan is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 16-Aggregate OPEB Information:**

	<u>Primary Government</u>				<u>Component Unit School Board</u>			
	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>	<u>Net OPEB Liability</u>	<u>OPEB Expense</u>	<u>Deferred Outflows</u>	<u>Deferred Inflows</u>	<u>Net OPEB Liability</u>	<u>OPEB Expense</u>
City Stand-Alone Plan	\$ 17,108	\$ 152,432	\$ 241,013	\$ (24,246)	\$ -	\$ -	\$ -	\$ -
School Stand-Alone Plan	-	-	-	-	182,150	168,374	545,982	54,978
VRS OPEB Plans:								
Group Life Insurance Plan:								
City	83,956	53,162	282,324	6,124	-	-	-	-
School Board Nonprofessional	-	-	-	-	17,542	7,332	39,280	3,046
School Board Professional	-	-	-	-	134,139	81,941	417,913	9,397
Political Subdivision Retiree HIC Plan (School Board nonprofessional)	-	-	-	-	9,696	17,257	7,511	(3,375)
Teacher Health Insurance Credit Plan	-	-	-	-	191,452	80,535	1,034,767	76,426
Totals	<u>\$ 101,064</u>	<u>\$ 205,594</u>	<u>\$ 523,337</u>	<u>\$ (18,122)</u>	<u>\$ 534,979</u>	<u>\$ 355,439</u>	<u>\$ 2,045,453</u>	<u>\$ 140,472</u>

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**Note 17-Line of Duty Act (LODA) (OPEB Benefits):**

The Line of Duty Act (LODA) provides death and healthcare benefits to certain law enforcement and rescue personnel, and their beneficiaries, who were disabled or killed in the line of duty. Benefit provisions and eligibility requirements are established by Title 9.1 Chapter 4 of the Code of Virginia. Funding of LODA benefits is provided by employers in one of two ways: (a) participation in the Line of Duty and Health Benefits Trust Fund (LODA Fund), administered by the Virginia Retirement System (VRS) or (b) self-funding by the employer or through an insurance company.

The City has elected to provide LODA benefits through an insurance company. The obligation for the payment of benefits has been effectively transferred from the City to VRSA Insurance Programs. VRSA Insurance Programs assumes all liability for the City's LODA claims that are approved by VRS. The pool purchases reinsurance to protect the pool from extreme claims costs.

The current-year OPEB expense/expenditure for the insured benefits is defined as the amount of premiums or other payments required for the insured benefits for the reporting period in accordance with the agreement with the insurance company for LODA and a change in liability to the insurer equal to the difference between amounts recognized as OPEB expense and amounts paid by the employer to the insurer. The City's LODA coverage is fully covered or "insured" through VRSA Insurance Programs. This is built into the LODA coverage cost presented in the annual renewals. The City's LODA premium for the year ended June 30, 2025 was \$29,627.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 18-Unearned and Deferred/Unavailable Revenue:**

Unearned and unavailable revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis, assessments for future periods are deferred.

	Government-wide Statements	Balance Sheet
	Governmental Activities	Governmental Funds
Deferred/Unavailable revenue:		
Unavailable property tax revenue representing uncollected property tax billings are not available for the funding of current expenditures	\$ -	\$ 457,053
Prepaid property taxes due after June 30 but paid in advance by taxpayers	20,648	20,648
Unavailable meals tax revenue representing uncollected meals tax not available for the funding of current expenditures	-	60,451
Unavailable opioid settlement proceeds representing uncollected opioid settlement proceeds not available for the funding of current expenditures	-	213,836
Totals	\$ 20,648	\$ 751,988

The Primary Government reports unearned revenue totaling \$4,504, which consist of Rex Theatre ticket sales received in advance of the events that have not been held as of June 30, 2025.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 19-Capital Assets:**

Capital asset activity for the year ended June 30, 2025 was as follows:

Primary Government:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>				
Capital assets, not being depreciated/amortized:				
Land	\$ 2,925,422	\$ -	\$ (18,800)	\$ 2,906,622
Construction in progress	1,925,860	1,665,116	(2,166,007)	1,424,969
Total capital assets not being depreciated/amortized	<u>\$ 4,851,282</u>	<u>\$ 1,665,116</u>	<u>\$ (2,184,807)</u>	<u>\$ 4,331,591</u>
Capital assets, being depreciated/amortized:				
Infrastructure	\$ 7,169,547	\$ 1,982,462	\$ (600,294)	\$ 8,551,715
Buildings and improvements	34,827,579	299,350	(446,064)	34,680,865
Machinery and equipment	7,983,499	1,556,350	(172,520)	9,367,329
Right-to-use lease machinery and equipment	102,231	48,087	(74,667)	75,651
Total capital assets being depreciated/amortized	<u>\$ 50,082,856</u>	<u>\$ 3,886,249</u>	<u>\$ (1,293,545)</u>	<u>\$ 52,675,560</u>
Accumulated depreciation/amortization:				
Infrastructure	\$ (1,861,376)	\$ (232,094)	\$ -	\$ (2,093,470)
Buildings and improvements	(8,818,191)	(872,699)	246,047	(9,444,843)
Machinery and equipment	(4,476,190)	(622,653)	163,424	(4,935,419)
Right-to-use lease machinery and equipment	(68,948)	(11,582)	53,046	(27,484)
Total accumulated depreciation/amortization	<u>\$ (15,224,705)</u>	<u>\$ (1,739,028)</u>	<u>\$ 462,517</u>	<u>\$ (16,501,216)</u>
Total capital assets being depreciated/amortized, net	<u>\$ 34,858,151</u>	<u>\$ 2,147,221</u>	<u>\$ (831,028)</u>	<u>\$ 36,174,344</u>
Governmental activities capital assets, net	<u>\$ 39,709,433</u>	<u>\$ 3,812,337</u>	<u>\$ (3,015,835)</u>	<u>\$ 40,505,935</u>

Decreases include assets transferred to business-type activities with a total net book value of \$828,207 (cost of \$1,082,648, which includes CIP of \$4,178 and accumulated depreciation of \$254,441).

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 19-Capital Assets: (Continued)**

Primary Government: (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-type Activities:</b>				
Capital assets, not being depreciated/amortized:				
Land	\$ 149,374	\$ 18,800	\$ -	\$ 168,174
Construction in progress	423,916	1,743,700	(1,347,698)	819,918
Total capital assets not being depreciated/amortized	<u>\$ 573,290</u>	<u>\$ 1,762,500</u>	<u>\$ (1,347,698)</u>	<u>\$ 988,092</u>
Capital assets, being depreciated/amortized:				
Infrastructure	\$ 31,095,728	\$ 1,947,992		\$ 33,043,720
Building and improvements	1,873,046	437,564	-	2,310,610
Machinery and equipment	676,350	25,990	(6,469)	695,871
Right-to-use lease machinery and equipment	58,635	-	(58,635)	-
Total capital assets being depreciated/amortized	<u>\$ 33,703,759</u>	<u>\$ 2,411,546</u>	<u>\$ (65,104)</u>	<u>\$ 36,050,201</u>
Accumulated depreciation/amortized:				
Infrastructure	\$ (17,838,486)	\$ (592,796)	\$ -	\$ (18,431,282)
Building and improvements	(1,222,428)	(347,010)	-	(1,569,438)
Machinery and equipment	(483,300)	(48,944)	6,469	(525,775)
Right-to-use lease machinery and equipment	(56,560)	(2,075)	58,635	-
Total accumulated depreciation/amortized	<u>\$ (19,600,774)</u>	<u>\$ (990,825)</u>	<u>\$ 65,104</u>	<u>\$ (20,526,495)</u>
Total capital assets being depreciated/amortized, net	<u>\$ 14,102,985</u>	<u>\$ 1,420,721</u>	<u>\$ -</u>	<u>\$ 15,523,706</u>
Business-type activities capital assets, net	<u>\$ 14,676,275</u>	<u>\$ 3,183,221</u>	<u>\$ (1,347,698)</u>	<u>\$ 16,511,798</u>

Increases include assets transferred from governmental activities with a total net book value of \$828,207 (cost of \$1,082,648 and accumulated depreciation of \$254,441).

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**Note 19-Capital Assets: (Continued)**

Primary Government: (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government administration	\$ 41,980
Public safety	480,331
Public works	388,352
Health and welfare	6,351
Education	553,851
Parks, recreation, and cultural	268,163

Total depreciation/amortization expense-governmental activities \$ 1,739,028

Business-type activities:

Water and Sewer	\$ 669,039
Stormwater	50,114
Rex Theatre	17,231

Total depreciation/amortization expense-business type activities \$ 736,384

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 19-Capital Assets: (Continued)**

Capital asset activity for the School Board for the year ended June 30, 2025 was as follows:

Discretely Presented Component Unit - School Board:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated/amortized:				
Land	\$ 201,548	\$ -	\$ -	\$ 201,548
Total capital assets not being depreciated/amortized	<u>\$ 201,548</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 201,548</u>
Capital assets, being depreciated/amortized:				
Buildings and improvements	\$ 19,352,323	\$ 124,477	\$ (58,754)	\$ 19,418,046
Machinery and equipment	4,462,851	470,377	(403,445)	4,529,783
Right-to-use lease machinery and equipment	102,553	-	(102,553)	-
Total capital assets being depreciated/amortized	<u>\$ 23,917,727</u>	<u>\$ 594,854</u>	<u>\$ (564,752)</u>	<u>\$ 23,947,829</u>
Accumulated depreciation/amortized:				
Buildings and improvements	\$ (7,977,206)	\$ (647,451)	\$ 57,418	\$ (8,567,239)
Machinery and equipment	(2,250,820)	(376,733)	401,083	(2,226,470)
Right-to-use lease machinery and equipment	(76,933)	(25,620)	102,553	-
Total accumulated depreciation/amortized	<u>\$ (10,304,959)</u>	<u>\$ (1,049,804)</u>	<u>\$ 561,054</u>	<u>\$ (10,793,709)</u>
Total capital assets being depreciated/amortized, net	<u>\$ 13,612,768</u>	<u>\$ (454,950)</u>	<u>\$ (3,698)</u>	<u>\$ 13,154,120</u>
School Board capital assets, net	<u>\$ 13,814,316</u>	<u>\$ (454,950)</u>	<u>\$ (3,698)</u>	<u>\$ 13,355,668</u>

Capital asset activity for the Industrial Development Authority (IDA) for the year ended June 30, 2025 was as follows:

Discretely Presented Component Unit - IDA:

	Beginning Balance, as restated	Increases	Decreases	Ending Balance
Capital assets, not being depreciated/amortized:				
Land	\$ 72,800	\$ -	\$ -	\$ 72,800
Construction in progress	2,089,281	468,488	(2,557,769)	-
Total capital assets not being depreciated/amortized	<u>\$ 2,162,081</u>	<u>\$ 468,488</u>	<u>\$ (2,557,769)</u>	<u>\$ 72,800</u>
Capital assets, being depreciated/amortized:				
Buildings and improvements	\$ -	\$ 2,557,769	\$ -	\$ 2,557,769
Total capital assets being depreciated/amortized	<u>\$ -</u>	<u>\$ 2,557,769</u>	<u>\$ -</u>	<u>\$ 2,557,769</u>
Industrial Development Authority capital assets, net	<u>\$ 2,162,081</u>	<u>\$ 3,026,257</u>	<u>\$ (2,557,769)</u>	<u>\$ 2,630,569</u>

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 20-Inventory Held for Resale:**

The IDA had land that was shown as inventory held for resale at June 30, 2025 in the amount of \$510,422. This inventory is valued at cost.

**Note 21-Leases Receivable:**

Primary Government: The following is a summary of lessor activity of the City for the year ended June 30, 2025:

	Beginning Balance	Increases/ Issuances	Decreases/ Retirements	Ending Balance	Interest Revenue
Leases receivable	\$ 483,003	\$ -	\$ (20,021)	\$ 462,982	\$ 14,220

Lease revenue recognized during the fiscal year was \$20,021.

Details of leases receivable:

Lease Description	Lease Origination Date*	End Date	Payment Frequency	Discount Rate	Ending Balance	Amount Due Within One Year
Cell Tower	Dec-08	2039	Monthly	3.00%	\$ 257,912	\$ 12,018
Cell Tower	Nov-08	2039	Monthly	3.00%	205,070	9,653
Total					<u>\$ 462,982</u>	<u>\$ 21,671</u>

*There are no variable payments for any of the lease receivables above*

\*Date shown is the original lease commencement date. GASB Statement No. 87 was implemented as of July 1, 2021.

**Note 22-Risk Management:**

The City and its component unit - School Board are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters.

The City participates with other localities in a public entity risk pool for its coverage of workers compensation, crime coverage, boiler and machinery, property insurance, automobile coverage, general liability, and public official’s liability insurance with the VRSA. Each member of this risk pool jointly and severally agrees to assume, pay and discharge any liability. The City pays the VRSA contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the pool, claims and awards are to be paid. In the event of a loss deficit or depletion of all available excess insurance, the pool may assess all members in the year in which such deficit occurs.

The Component-unit School Board participates with other divisions in a public entity risk pool for its coverage of workers compensation, crime coverage, boiler and machinery, property insurance, automobile coverage, general liability, and public official’s liability insurance with the Virginia School Board Association Property and Casualty Pool. Each member of this risk pool jointly and severally agrees to assume, pay and discharge any liability. The School Board pays the Pool contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the pool, claims and awards are to be paid. In the event of a loss deficit or depletion of all available excess insurance, the pool may assess all members in the year in which such deficit occurs.

**Note 22-Risk Management: (Continued)**

The City and its component unit - School Board continue to carry commercial insurance for all other risk of loss. Settle claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**Note 23-Contingent Liabilities:**

Federal programs in which the City and its component units participate were audited in accordance with the provisions of Title 2 U.S Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Pursuant to the provisions of the Uniform Guidance, all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests, which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

**Note 24-Landfill Closure and Post-closure Care Cost:**

The City closed its former landfill site in 1994. In accordance with federal and state laws, the City placed a final cover on this site and was required to perform certain maintenance and monitoring functions for a minimum of ten years after closure.

The presence of certain contaminants has been detected in the groundwater, which thereby extends the monitoring period in excess of the initial requirement. The estimated liability is based on the Virginia Department of Environmental Quality (DEQ) accepting the active remedy proposed by the City as discussed below. If the DEQ does not accept the active remedy, the actual costs may increase. Also, actual costs may be higher due to inflation, changes in technology, changes in regulations, or other unforeseen circumstances. The cumulative amount of estimated postclosure care and corrective costs to date for this site, less cash paid for such costs to date, totals \$517,657. This amount is included in the long-term liabilities in the primary government.

The City's current plan of remediation is monitored natural attenuation. This remedy consists of monitoring wells on the site for what is expected to be approximately thirty years beginning in the year 2010. It is the City and its external engineer's belief that during thirty years, the groundwater contaminants will decrease to an acceptable level and the City will be released by the DEQ from all other monitoring requirements.

The City uses the financial test method of demonstrating assurance for postclosure care and corrective action costs.

The City demonstrated financial assurance requirements for closure, post-closure care, and corrective action costs through the submission of a Local Government Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VA C20-70 of the Virginia Administrative Code.

NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 25-Note Receivable:**

During fiscal year 2025, the IDA issued a note receivable to God’s Storehouse Soup Kitchen in the amount of \$200,000. The note bears interest at 0% and principal payments of \$10,000 are due annually on March 31st and throughout the 20 year term. At June 30, 2025, the outstanding balance was \$190,000.

**Note 26-Commitments and Contingencies:**

**Construction Commitments**

The City was involved in and initiated several projects during the fiscal year, as presented below:

Project	Contract Amount	Contract Amount Outstanding at June 30, 2025
City:		
VDOT Traffic Signal at Food City Intersection	\$ 41,450	\$ 4,120
VDOT East Stuart Drive Smart Scale-Phase II	272,380	14,795
Calhoun & Main Street Stormwater	198,000	163,000
Water Plant Design & Construction	3,450,000	2,730,796
Lead Service Line Inventory	250,000	158,808
CDS Radio Project	1,371,109	699,434
Bottom Area Phase III-Eastview	225,000	126,792
DCR Flood Preparedness/Resilience Plan	200,000	162,208
Rex Lane Placemaking	81,500	48,325
<b>Totals</b>	<b>\$ 6,089,439</b>	<b>\$ 4,108,278</b>

**Shared Service Fees**

The City shares services with Carroll County and Grayson County for costs incurred for the localities courts and sheriff offices. It is the City’s policy to reimburse the Counties after year end based on funding agreements with each locality. At year end, \$913,000 was estimated as the amount due as shared services fees for the fiscal year. The amount paid for the prior fiscal year was \$760,855. This estimate is based on historical information and accordingly, the actual amount due could differ from same.

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 27-Restricted and Committed Funds and Restricted Net Position:**

Restrictions and commitments of fund balance and net position as of June 30, 2025 are as follow:

	Governmental	Business-Type Activities			Component Unit
	Activities	Water and Sewer	Stormwater	Total	School Fund
Restricted net position:					
Blue Ridge Post book fund	\$ 14,409	\$ -	\$ -	\$ -	\$ -
Police funds	20,643				-
Fire Department grants	47,598	-	-	-	-
Opioid settlement proceeds	281,848	-	-	-	-
Animal shelter	146,039	-	-	-	-
United Way hurricane relief	42,250				
Net pension asset	503,033	102,978	1,304	104,282	475,915
Cafeteria funds	-	-	-	-	988,011
School activity funds	-	-	-	-	213,526
<b>Total restricted net position</b>	<b>\$ 1,055,820</b>	<b>\$ 102,978</b>	<b>\$ 1,304</b>	<b>\$ 104,282</b>	<b>\$ 1,677,452</b>
	<b>General Fund</b>				<b>School Board</b>
Restricted fund balance:					
Blue Ridge Post book fund	\$ 14,409	n/a	n/a	n/a	\$ -
Police narcotics	20,643	n/a	n/a	n/a	-
Fire Department grants	47,598	n/a	n/a	n/a	-
Opioid settlement proceeds	68,012	n/a	n/a	n/a	-
Animal shelter	146,039	n/a	n/a	n/a	-
United Way hurricane relief	42,250				
Restricted for debt reserves	136,877	n/a	n/a	n/a	-
Cafeteria funds	-	n/a	n/a	n/a	988,011
School activity funds	-	n/a	n/a	n/a	213,526
<b>Total restricted fund balance</b>	<b>\$ 475,828</b>				<b>\$ 1,201,537</b>
Committed funds:					
Sidewalk repair	\$ 244,528	n/a	n/a	n/a	\$ -
Rex lane	358,623	n/a	n/a	n/a	-
Animal shelter kennels	25,000	n/a	n/a	n/a	-
<b>Total committed funds</b>	<b>\$ 628,151</b>				<b>\$ -</b>

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NOTES TO FINANCIAL STATEMENTS (CONTINUED)  
 JUNE 30, 2025

**Note 28-Adoption of Accounting Principle:**

The City and School Board implemented provision of the Governmental Accounting Standards Board Statement No. 101, *Compensated Absences*. The objective of Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The change in accounting principle resulted in the following restatement of net position as noted in Note 29.

**Note 29-Restatement of Beginning Balance:**

Beginning balances were restated for the adoption of GASB No 101 and to include capital assets that were not included in the IDA in the prior year as noted below:

	Primary Government			Enterprise Funds			Component Unit
	Governmental Activities	Business-Type Activities	Total	Water Fund	Sewer Fund	Total Water and Sewer Fund	School Board
Beginning net position, as previously stated	\$ 35,315,530	\$ 9,448,665	\$ 44,764,195	\$ 1,583,815	\$ 5,266,728	\$ 6,850,543	\$ 8,702,910
Restatement for GASB 101 Implementation	(108,258)	(30,553)	(138,811)	(13,887)	(16,666)	(30,553)	(1,522,155)
Beginning net position, as restated	\$ 35,207,272	\$ 9,418,112	\$ 44,625,384	\$ 1,569,928	\$ 5,250,062	\$ 6,819,990	\$ 7,180,755

	IDA
Beginning net position, as previously stated	\$ 2,642,568
Adjustment to correct capital asset balance	74,000
Beginning net position, as restated	\$ 2,716,568

**Note 30-Upcoming Pronouncements:**

Statement No. 103, *Financial Reporting Model Improvements*, improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government’s accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of assets (lease assets, subscription assets, intangible right-to-use assets, and other intangible assets) to be disclosed separately in the capital asset note disclosures by major class of underlying asset. It also requires additional disclosures for capital assets held for resale. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025.

Implementation Guide No. 2025-1, *Implementation Guidance Update–2025*, effective for fiscal years beginning after June 15, 2025.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

## **Required Supplementary Information**

City of Galax, Virginia  
General Fund  
Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  
For the Year Ended June 30, 2025

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
General property taxes	\$ 8,454,000	\$ 8,454,000	\$ 8,381,246	\$ (72,754)
Other local taxes	7,930,800	7,930,800	8,619,769	688,969
Permits, privilege fees, and regulatory licenses	38,000	38,000	72,524	34,524
Fines and forfeitures	129,800	129,800	96,262	(33,538)
Revenue from the use of money and property	444,500	444,500	832,321	387,821
Charges for services	824,500	821,500	880,077	58,577
Miscellaneous	117,300	131,228	246,240	115,012
Recovered costs	443,508	443,508	283,639	(159,869)
Intergovernmental	15,062,469	16,260,319	9,349,048	(6,911,271)
Total revenues	\$ 33,444,877	\$ 34,653,655	\$ 28,761,126	\$ (5,892,529)
<b>EXPENDITURES</b>				
Current:				
General government administration	\$ 2,445,815	\$ 2,437,032	\$ 2,161,887	\$ 275,145
Judicial administration	878,600	983,600	988,622	(5,022)
Public safety	4,369,863	4,517,908	4,415,448	102,460
Public works	3,601,567	3,867,661	3,775,727	91,934
Health and welfare	5,827,023	5,981,726	4,226,958	1,754,768
Education	4,119,737	4,792,997	4,119,737	673,260
Parks, recreation, and cultural	2,357,541	2,286,949	2,253,896	33,053
Community development	1,230,604	1,983,226	1,437,644	545,582
Nondepartmental	120,000	120,000	424,887	(304,887)
Capital projects	6,265,472	9,904,599	3,870,530	6,034,069
Debt service:				
Principal retirement	776,644	776,644	777,024	(380)
Interest and other fiscal charges	513,929	513,929	513,691	238
Total expenditures	\$ 32,506,795	\$ 38,166,271	\$ 28,966,051	\$ 9,200,220
Excess (deficiency) of revenues over (under) expenditures	\$ 938,082	\$ (3,512,616)	\$ (204,925)	\$ 3,307,691
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ -	\$ -	160,584	\$ 160,584
Transfers out	(828,082)	(1,104,922)	(1,104,922)	-
Issuance of lease liabilities	-	-	26,311	26,311
Total other financing sources (uses)	\$ (828,082)	\$ (1,104,922)	\$ (918,027)	\$ 186,895
Net change in fund balances	\$ 110,000	\$ (4,617,538)	\$ (1,122,952)	\$ 3,494,586
Fund balances - beginning	(110,000)	4,617,538	19,696,962	15,079,424
Fund balances - ending	\$ -	\$ -	\$ 18,574,010	\$ 18,574,010

Note 1: GAAP serves as the budgetary basis of accounting

**City of Galax, Virginia**  
**Schedule of Employer's Proportionate Share of Net Pension Liability**  
**For the Measurement Dates of June 30, 2015 through June 30, 2024**

Actuarial Valuation Date (1)	Proportion of the Net Pension Liability (NPL) (2)	Proportionate Share of the NPL (3)	Covered Payroll (4)	Proportionate Share of the NPL as a Percentage of Covered Payroll (3)/(4) (5)	Pension Plan's Fiduciary Net Position as a Percentage of Total Pension Liability (6)
<b>Primary Government - City Retirement Plan</b>					
2024	78.21%	\$ (607,315)	6,496,481	-9.35%	102.10%
2023	80.52%	88,530	6,206,667	1.43%	99.69%
2022	80.45%	809,870	5,820,699	13.91%	97.13%
2021	80.08%	(825,604)	5,545,933	-14.89%	103.03%
2020	81.46%	3,303,238	5,616,028	58.82%	87.42%
2019	81.74%	1,772,401	5,091,178	34.81%	92.91%
2018	80.03%	991,692	4,920,951	20.15%	95.67%
2017	80.15%	1,438,898	4,979,689	28.90%	93.53%
2016	79.48%	2,944,744	4,820,666	61.09%	86.35%
2015	78.62%	2,588,972	4,692,751	55.17%	87.59%
<b>Component Unit School Board (professional)</b>					
2024	0.09107%	\$ 8,548,681	9,592,657	89.12%	84.52%
2023	0.09191%	9,289,532	9,024,793	102.93%	82.45%
2022	0.09024%	8,591,388	8,302,577	103.48%	82.61%
2021	0.08528%	6,620,369	7,470,332	88.62%	85.46%
2020	0.08550%	12,445,406	7,538,331	165.09%	71.47%
2019	0.08892%	11,702,378	7,374,541	158.69%	73.51%
2018	0.08914%	10,483,000	7,131,435	147.00%	74.81%
2017	0.09051%	11,130,000	7,089,186	157.00%	72.92%
2016	0.09189%	12,877,000	7,006,311	183.79%	68.28%
2015	0.09218%	11,602,000	6,853,703	169.28%	70.68%

City of Galax, Virginia  
 Schedule of Changes in Net Pension Liability and Related Ratios  
 Component Unit School Board (nonprofessional)  
 For the Measurement Dates of June 30, 2015 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Total pension liability</b>	\$ 65,078	\$ 66,180	\$ 47,539	\$ 45,874	\$ 45,582	\$ 46,560	\$ 39,712	\$ 46,631	\$ 54,408	\$ 52,788
Service cost	150,787	158,492	158,778	151,796	162,270	158,824	151,220	152,273	147,275	146,030
Interest	52,913	(200,856)	-	(64,268)	(239,670)	1,887	55,259	(78,673)	(38,600)	(92,264)
Differences between expected and actual experience	-	-	(75,400)	74,773	-	60,027	-	(20,700)	-	-
Assumption changes	(140,684)	(133,040)	(174,551)	(130,017)	(116,694)	(147,720)	(127,402)	(101,759)	(81,606)	(95,913)
Benefit payments	128,094	(109,224)	(43,634)	78,158	(148,512)	119,578	118,789	(2,228)	81,477	10,641
Net change in total pension liability	2,239,142	2,348,366	2,392,000	2,313,842	2,462,354	2,342,776	2,223,987	2,226,215	2,144,738	2,134,097
Total pension liability - beginning	2,367,236	2,239,142	2,348,366	2,392,000	2,313,842	2,462,354	2,342,776	2,223,987	2,226,215	2,144,738
Total pension liability - ending (a)	\$ 4,606,378	\$ 4,587,508	\$ 4,740,366	\$ 4,705,842	\$ 4,776,196	\$ 4,805,130	\$ 4,585,752	\$ 4,450,202	\$ 4,370,953	\$ 4,278,835
<b>Plan fiduciary net position</b>	\$ 12,716	\$ 12,726	\$ 29,561	\$ 24,062	\$ 39,805	\$ 41,072	\$ 43,597	\$ 42,353	\$ 51,508	\$ 56,560
Contributions - employer	39,179	36,762	33,932	26,849	24,676	25,081	24,786	23,533	24,595	27,173
Contributions - employee	256,839	165,434	(573)	592,558	42,041	140,528	151,195	227,065	32,761	81,921
Net investment income	(140,684)	(133,040)	(174,551)	(130,017)	(116,694)	(147,720)	(127,402)	(101,759)	(81,606)	(95,913)
Benefit payments	(1,771)	(1,681)	(1,729)	(1,510)	(1,447)	(1,447)	(1,329)	(1,321)	(1,140)	(1,116)
Administrator charges	51	66	61	56	(50)	(88)	(134)	(202)	(14)	(16)
Other	166,330	80,267	(113,299)	511,998	(11,669)	57,426	90,113	189,669	26,104	68,609
Net change in plan fiduciary net position	2,676,821	2,596,554	2,709,853	2,197,853	2,209,524	2,152,098	2,061,985	1,872,316	1,846,212	1,777,603
Plan fiduciary net position - beginning	2,843,151	2,676,821	2,596,554	2,709,853	2,197,853	2,209,524	2,152,098	2,061,985	1,846,212	1,777,603
Plan fiduciary net position - ending (b)	\$ 5,519,972	\$ 5,273,375	\$ 5,306,407	\$ 4,907,706	\$ 4,407,377	\$ 4,361,622	\$ 4,214,083	\$ 3,934,301	\$ 3,692,424	\$ 3,555,206
School Division's net pension liability - ending (a) - (b)	\$ (475,915)	\$ (437,679)	\$ (248,188)	\$ (317,853)	\$ 115,987	\$ 252,830	\$ 190,678	\$ 162,002	\$ 353,899	\$ 298,526
Plan fiduciary net position as a percentage of the total pension liability	120.10%	119.55%	110.57%	113.29%	94.99%	89.73%	91.86%	92.72%	84.10%	86.08%
Covered payroll	\$ 903,249	\$ 846,980	\$ 767,835	\$ 597,092	\$ 578,194	\$ 525,085	\$ 505,946	\$ 491,690	\$ 507,791	\$ 554,534
School Division's net pension liability (asset) as a percentage of covered payroll	-52.69%	-51.68%	-32.32%	-53.23%	20.06%	48.15%	37.69%	32.95%	69.69%	53.83%

City of Galax, Virginia  
 Schedule of Employer Contributions-Pension  
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)*	Contributions in Relation to Contractually Required Contribution (2)*	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
<b>Primary Government</b>					
2025	\$ 430,649	\$ 430,649	\$ -	\$ 6,728,873	6.40%
2024	483,099	483,099	-	6,496,481	7.44%
2023	470,515	470,515	-	6,206,667	7.58%
2022	449,015	449,015	-	5,820,699	7.71%
2021	433,317	433,317	-	5,545,933	7.81%
2020	381,657	381,657	-	5,616,028	6.80%
2019	349,729	349,729	-	5,091,178	6.87%
2018	412,124	412,124	-	4,920,951	8.37%
2017	419,962	419,962	-	4,979,689	8.43%
2016	550,450	550,450	-	4,820,666	11.42%
<b>Component Unit School Board (nonprofessional)</b>					
2025	\$ 15,573	\$ 15,573	\$ -	\$ 961,269	1.62%
2024	12,716	12,716	-	903,249	1.41%
2023	12,726	12,726	-	846,980	1.50%
2022	29,561	29,561	-	767,835	3.85%
2021	24,062	24,062	-	597,092	4.03%
2020	39,805	39,805	-	578,194	6.88%
2019	41,072	41,072	-	525,085	7.82%
2018	37,389	37,389	-	505,946	7.39%
2017	36,336	36,336	-	491,690	7.39%
2016	51,508	51,508	-	507,791	10.14%
<b>Component Unit School Board (professional)</b>					
2025	\$ 1,479,312	\$ 1,479,312	\$ -	\$ 10,410,357	14.21%
2024	1,535,917	1,535,917	-	9,592,657	16.01%
2023	1,450,822	1,450,822	-	9,024,793	16.08%
2022	1,340,591	1,340,591	-	8,302,577	16.15%
2021	1,205,724	1,205,724	-	7,470,332	16.14%
2020	1,133,659	1,133,659	-	7,538,331	15.04%
2019	1,138,767	1,138,767	-	7,374,541	15.44%
2018	1,152,247	1,152,247	-	7,131,435	16.16%
2017	1,032,736	1,032,736	-	7,089,186	14.57%
2016	977,000	977,000	-	7,006,311	13.94%

\*Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

**City of Galax, Virginia**  
**Notes to Required Supplementary Information-Pension**  
**For the Year Ended June 30, 2025**

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023, valuations were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1: set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Component Unit School Board - Professional Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**City of Galax, Virginia**  
**Schedule of City's Proportionate Share of the Total Health Insurance OPEB Liability**  
**For the Measurement Dates of June 30, 2017 through June 30, 2024**

Date (1)	Proportion of the Total OPEB Liability (Asset) (TOLA) (2)	Proportionate Share of the TOLA (3)	Covered Payroll (4)	Proportionate Share of the TOLA as a Percentage of Covered Payroll (3)/(4) (5)
2024	78.2061%	\$ 241,013	\$ 6,779,335	3.56%
2023	80.5181%	229,926	6,764,994	3.40%
2022	80.4518%	274,413	6,060,434	4.53%
2021	80.0833%	292,624	5,721,952	5.11%
2020	81.4596%	550,137	5,729,054	9.60%
2019	81.7411%	511,794	5,507,715	9.29%
2018	80.0315%	382,207	6,312,885	6.05%
2017	80.0315%	378,065	6,242,457	6.06%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

City of Galax, Virginia  
 Schedule of Changes in Total Health Insurance OPEB Liability and Related Ratios  
 Component Unit - School Board  
 For the Measurement Dates of June 30, 2017 through June 30, 2024

	2024	2023	2022	2021	2020	2019	2018	2017
<b>Total OPEB liability</b>								
Service cost	\$ 25,947	\$ 31,518	\$ 41,805	\$ 50,853	\$ 46,068	\$ 23,801	\$ 22,967	\$ 24,478
Interest	21,663	20,386	12,023	19,845	24,152	15,438	15,659	13,358
Changes in assumptions	(4,019)	32,265	(75,255)	(112,885)	8,926	205,286	(1,788)	(18,980)
Differences between expected and actual experience	-	(17,073)	-	(89,855)	-	129,194	-	-
Benefit payments	(65,745)	(39,791)	(44,258)	(41,205)	(49,914)	(51,702)	(50,454)	(19,443)
Net change in total OPEB liability	\$(22,154)	\$27,305	\$(65,685)	\$(173,247)	\$29,232	\$322,017	\$(13,616)	\$(587)
Total OPEB liability - beginning	568,136	540,831	606,516	779,763	750,531	428,514	442,130	442,717
Total OPEB liability - ending	\$ 545,982	\$ 568,136	\$ 540,831	\$ 606,516	\$ 779,763	\$ 750,531	\$ 428,514	\$ 442,130
Covered-employee payroll	\$ 10,473,743	\$ 10,875,746	\$ 9,308,683	\$ 8,629,772	\$ 8,200,000	\$ 8,507,940	\$ 8,458,000	\$ 8,226,508
School's total OPEB liability (asset) as a percentage of covered-employee payroll	5.21%	5.22%	5.81%	7.03%	9.51%	8.82%	5.07%	5.37%

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

**City of Galax, Virginia**  
**Notes to Required Supplementary Information**  
**City and Component Unit School Board Health Insurance OPEB**  
**For the Year Ended June 30, 2025**

**Primary Government**

Valuation Date: 6/30/2023  
 Measurement Date: 6/30/2024

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

*Methods and assumptions used to determine OPEB liability:*

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	3.97%
Inflation	2.50%
Healthcare Trend Rate	7.60% for FY2024, gradually decreasing over several decades to an ultimate rate of 3.90% in FY2076 and later years
Salary Increase Rates	Based on the most recently disclosed assumptions for the pension plan in which the employee participates
Retirement Age	The average age at retirement is 65
Mortality Rates	Pub-2010 Amount Weighted General/Disabled Employee Rates projected generationally with generational mortality improvement using 75% of scale MP-2020, and other adjustments

**Component Unit School Board**

Valuation Date: 6/30/2023  
 Measurement Date: 6/30/2024

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

*Methods and assumptions used to determine OPEB liability:*

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	3.97%
Inflation	2.50%
Healthcare Trend Rate	7.60% for FY2024, gradually decreasing over several decades to an ultimate rate of 3.90% in FY2076 and later years
Salary Increase Rates	Based on the most recently disclosed assumptions for the pension plan in which the employee participates
Retirement Age	The average age at retirement is 65
Mortality Rates	Based on assumptions for Teachers published in the June 30, 2022 Virginia Retirement System actuarial valuation

City of Galax, Virginia  
 Schedule of Employer's Share of Net OPEB Liability  
 Group Life Insurance (GLI) Plan  
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
<b>Primary Government</b>					
2024	0.0253%	\$ 282,324	\$ 6,496,481	4.35%	73.41%
2023	0.0264%	315,965	6,206,667	5.09%	69.30%
2022	0.0267%	321,614	5,820,699	5.53%	67.21%
2021	0.0290%	312,350	5,545,933	5.63%	67.45%
2020	0.0261%	435,969	5,616,028	7.76%	52.64%
2019	0.0270%	422,588	5,091,178	8.30%	52.00%
2018	0.0260%	394,555	4,920,951	8.02%	51.22%
2017	0.0270%	405,544	4,979,689	8.14%	48.86%
<b>Component Unit School Board (nonprofessional)</b>					
2024	0.0035%	\$ 39,280	\$ 903,249	4.35%	73.41%
2023	0.0036%	43,175	846,980	5.10%	69.30%
2022	0.0035%	42,505	767,835	5.54%	67.21%
2021	0.0029%	33,647	597,092	5.64%	67.45%
2020	0.0026%	43,223	578,194	7.48%	52.64%
2019	0.0027%	43,610	525,085	8.31%	52.00%
2018	0.0027%	41,000	505,946	8.10%	51.22%
2017	0.0027%	40,000	491,690	8.14%	48.86%
<b>Component Unit School Board (professional)</b>					
2024	0.0375%	\$ 417,913	\$ 9,592,657	4.36%	73.41%
2023	0.0385%	461,496	9,024,793	5.11%	69.30%
2022	0.0382%	459,844	8,302,577	5.54%	67.21%
2021	0.0365%	424,727	7,470,332	5.69%	67.45%
2020	0.0360%	601,282	7,538,331	7.98%	52.64%
2019	0.0377%	613,642	7,374,541	8.32%	52.00%
2018	0.0375%	569,000	7,131,435	7.98%	51.22%
2017	0.0385%	580,000	7,089,186	8.18%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

City of Galax, Virginia  
 Schedule of Employer Contributions  
 Group Life Insurance (GLI) Plan  
 For the Years Ended June 30, 2016 through June 30, 2025

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
<b>Primary Government</b>					
2025	\$ 31,625	\$ 31,625	-	\$ 6,728,873	0.47%
2024	35,081	35,081	-	6,496,481	0.54%
2023	33,516	33,516	-	6,206,667	0.54%
2022	31,376	31,376	-	5,820,699	0.54%
2021	29,910	29,910	-	5,545,933	0.54%
2020	29,203	29,203	-	5,616,028	0.52%
2019	26,473	26,473	-	5,091,178	0.52%
2018	25,670	25,670	-	4,920,951	0.52%
2017	25,871	25,871	-	4,979,689	0.52%
2016	29,152	29,152	-	4,820,666	0.60%
<b>Component Unit School Board (nonprofessional)</b>					
2025	\$ 4,518	\$ 4,518	-	\$ 961,269	0.47%
2024	4,878	4,878	-	903,249	0.54%
2023	4,574	4,574	-	846,980	0.54%
2022	4,146	4,146	-	767,835	0.54%
2021	3,225	3,225	-	597,092	0.54%
2020	3,007	3,007	-	578,194	0.52%
2019	2,730	2,730	-	525,085	0.52%
2018	2,556	2,556	-	505,946	0.51%
2017	2,557	2,557	-	491,690	0.52%
2016	2,438	2,438	-	507,791	0.48%
<b>Component Unit School Board (professional)</b>					
2025	\$ 48,929	\$ 48,929	-	\$ 10,410,357	0.47%
2024	51,925	51,925	-	9,592,657	0.54%
2023	48,938	48,938	-	9,024,793	0.54%
2022	44,865	44,865	-	8,302,577	0.54%
2021	40,652	40,652	-	7,470,332	0.54%
2020	38,565	38,565	-	7,538,331	0.51%
2019	38,442	38,442	-	7,374,541	0.52%
2018	37,106	37,106	-	7,131,435	0.52%
2017	36,931	36,931	-	7,089,186	0.52%
2016	33,666	33,666	-	7,006,311	0.48%

**City of Galax, Virginia**  
**Notes to Required Supplementary Information**  
**Group Life Insurance (GLI) Plan**  
**For the Year Ended June 30, 2025**

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**Teachers**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**Non-Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

City of Galax, Virginia  
 Schedule of Component Unit School Board's Share of Net OPEB Liability  
 Teacher Employee Health Insurance Credit (HIC) Plan  
 For the Measurement Dates of June 30, 2017 through June 30, 2024

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2024	0.0895% \$	1,034,767 \$	9,592,657	10.79%	21.82%
2023	0.0905%	1,096,454	9,024,793	12.15%	17.90%
2022	0.0891%	1,112,651	8,302,577	13.40%	15.08%
2021	0.0845%	1,084,231	7,470,332	14.51%	13.15%
2020	0.0844%	1,101,534	7,538,331	14.61%	9.95%
2019	0.0879%	1,150,959	7,374,541	15.61%	8.97%
2018	0.0882%	1,120,000	7,131,435	15.71%	8.08%
2017	0.0899%	1,141,000	7,089,186	16.09%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

**City of Galax, Virginia**  
**Schedule of Employer Contributions**  
**Teacher Employee Health Insurance Credit (HIC) Plan**  
**For the Years Ended June 30, 2016 through June 30, 2025**

<u>Date</u>	<u>Contractually Required Contribution (1)</u>	<u>Contributions in Relation to Contractually Required Contribution (2)</u>	<u>Contribution Deficiency (Excess) (3)</u>	<u>Employer's Covered Payroll (4)</u>	<u>Contributions as a % of Covered Payroll (5)</u>
2025	\$ 125,965	\$ 125,965	\$ -	\$ 10,410,357	1.21%
2024	116,071	116,071	-	9,592,657	1.21%
2023	109,200	109,200	-	9,024,793	1.21%
2022	100,461	100,461	-	8,302,577	1.21%
2021	90,337	90,337	-	7,470,332	1.21%
2020	88,831	88,831	-	7,538,331	1.18%
2019	88,495	88,495	-	7,374,541	1.20%
2018	87,717	87,717	-	7,131,435	1.23%
2017	78,738	78,738	-	7,089,186	1.11%
2016	74,267	74,267	-	7,006,311	1.06%

City of Galax, Virginia  
Notes to Required Supplementary Information  
Teacher Employee Health Insurance Credit (HIC) Plan  
For the Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

City of Galax, Virginia  
 Schedule of Changes in the School Division's Net OPEB Liability and Related Ratios  
 Health Insurance Credit (HIC) Plan - Component Unit School Board Nonprofessional  
 For the Measurement Dates of June 30, 2020 through June 30, 2024

	2024	2023	2022	2021	2020
<b>Total HIC OPEB Liability</b>					
Service cost	\$ 716	\$ 792	\$ 656	\$ 876	\$ -
Interest	2,357	3,566	3,275	2,938	-
Changes in benefit terms	-	-	-	-	43,520
Differences between expected and actual experience	(4,618)	(20,902)	(4,038)	(1)	-
Assumption changes	-	-	5,300	921	-
Benefit payments	(1,278)	(1,278)	(777)	-	-
<b>Net change in total HIC OPEB liability</b>	\$ (2,823)	\$ (17,822)	\$ 4,416	\$ 4,734	\$ 43,520
<b>Total HIC OPEB Liability - beginning</b>	<u>34,848</u>	<u>52,670</u>	<u>48,254</u>	<u>43,520</u>	<u>-</u>
<b>Total HIC OPEB Liability - ending (a)</b>	<u><u>32,025</u></u>	<u><u>34,848</u></u>	<u><u>52,670</u></u>	<u><u>48,254</u></u>	<u><u>43,520</u></u>
<b>Plan fiduciary net position</b>					
Contributions - employer	\$ 7,136	\$ 6,691	\$ 6,066	\$ 4,717	\$ -
Net investment income	1,931	894	(128)	636	-
Benefit payments	(1,278)	(1,278)	(777)	-	-
Administrator charges	(30)	(25)	(20)	(21)	-
<b>Net change in plan fiduciary net position</b>	\$ 7,759	\$ 6,282	\$ 5,141	\$ 5,332	\$ -
<b>Plan fiduciary net position - beginning</b>	<u>16,755</u>	<u>10,473</u>	<u>5,332</u>	<u>-</u>	<u>-</u>
<b>Plan fiduciary net position - ending (b)</b>	<u><u>24,514</u></u>	<u><u>16,755</u></u>	<u><u>10,473</u></u>	<u><u>5,332</u></u>	<u><u>-</u></u>
<b>School division's net HIC OPEB liability - ending (a) - (b)</b>	\$ 7,511	\$ 18,093	\$ 42,197	\$ 42,922	\$ 43,520
<b>Plan fiduciary net position as a percentage of the total HIC OPEB liability</b>	76.55%	48.08%	19.88%	11.05%	-
<b>Covered payroll</b>	\$ 903,249	\$ 846,980	\$ 767,835	\$ 597,092	\$ -
<b>School Board's net HIC OPEB liability as a percentage of covered payroll</b>	3.55%	4.11%	6.86%	8.08%	0.00%

Schedule is intended to show information for 10 years. Information prior to the 2020 valuation is not available. However, additional years will be included as they become available.

**City of Galax, Virginia**  
**Schedule of Employer Contributions**  
**Health Insurance Credit (HIC) Plan - Component Unit School Board Nonprofessional**  
**For the Years Ended June 30, 2021 through June 30, 2023**

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2025	\$ 7,594	\$ 7,594	-	\$ 961,269	0.79%
2024	7,136	7,136	-	903,249	0.79%
2023	6,691	6,691	-	846,980	0.79%
2022	6,066	6,066	-	767,835	0.79%
2021	4,717	4,717	-	597,092	0.79%

Schedule is intended to show information for 10 years. FY21 was the first year of the Teacher Non-Professional Health Insurance Credit (HIC) Plan.

City of Galax, Virginia  
Notes to Required Supplementary Information  
Health Insurance Credit (HIC) Plan - Component Unit School Board Nonprofessional  
For the Year Ended June 30, 2025

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

## **Other Supplementary Information**

City of Galax, Virginia  
Combining Statement of Net Position  
Water and Sewer Fund  
June 30, 2025

	<u>Water</u>	<u>Sewer</u>	<u>Total Water and Sewer Fund</u>
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 75,836	\$ 116,488	\$ 192,324
Accounts receivable (net of allowance for uncollectibles)	481,447	447,021	928,468
Due from other governmental units	345,604	-	345,604
Prepaid items	17,497	13,933	31,430
Total current assets	<u>\$ 920,384</u>	<u>\$ 577,442</u>	<u>\$ 1,497,826</u>
Restricted cash and cash equivalents:			
Customers' deposits	\$ 74,447	\$ -	\$ 74,447
Debt reserve accounts	-	628,481	628,481
Total restricted cash and cash equivalents	<u>\$ 74,447</u>	<u>\$ 628,481</u>	<u>\$ 702,928</u>
Other assets:			
Net pension asset	\$ 56,861	\$ 46,117	\$ 102,978
Capital assets:			
Capital assets, not being depreciated/amortized	797,224	136,903	934,127
Capital assets, net of accumulated depreciation/amortization	821,859	11,879,622	12,701,481
Total noncurrent assets	<u>\$ 1,750,391</u>	<u>\$ 12,691,123</u>	<u>\$ 14,441,514</u>
Total assets	<u>\$ 2,670,775</u>	<u>\$ 13,268,565</u>	<u>\$ 15,939,340</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension related items	\$ 58,169	\$ 45,381	\$ 103,550
OPEB related items	9,537	7,602	17,139
Total deferred outflows of resources	<u>\$ 67,706</u>	<u>\$ 52,983</u>	<u>\$ 120,689</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	\$ 20,462	\$ 26,312	\$ 46,774
Accrued payroll and related liabilities	25,065	19,563	44,628
Due to other funds	325,000	-	325,000
Customers' deposits payable	74,447	-	74,447
Accrued interest payable	1,290	-	1,290
Compensated absences - current portion	31,289	33,130	64,419
Bond payable - current portion	42,373	575,075	617,448
Total current liabilities	<u>\$ 519,926</u>	<u>\$ 654,080</u>	<u>\$ 1,174,006</u>
Noncurrent liabilities:			
Compensated absences - net of current portion	\$ 20,196	\$ 40,391	\$ 60,587
Bond payable - net of current portion	26,096	6,975,759	7,001,855
Net OPEB liabilities	48,997	39,741	88,738
Total noncurrent liabilities	<u>\$ 95,289</u>	<u>\$ 7,055,891</u>	<u>\$ 7,151,180</u>
Total liabilities	<u>\$ 615,215</u>	<u>\$ 7,709,971</u>	<u>\$ 8,325,186</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Pension related items	\$ 95,707	\$ 85,082	\$ 180,789
OPEB related items	19,248	15,615	34,863
Total deferred inflows of resources	<u>\$ 114,955</u>	<u>\$ 100,697</u>	<u>\$ 215,652</u>
<b>NET POSITION</b>			
Net investment in capital assets	\$ 1,550,614	\$ 4,465,691	\$ 6,016,305
Restricted			
Net pension asset	56,861	46,117	102,978
Unrestricted	400,836	999,072	1,399,908
Total net position	<u>\$ 2,008,311</u>	<u>\$ 5,510,880</u>	<u>\$ 7,519,191</u>

The notes to the financial statements are an integral part of this statement.

City of Galax, Virginia  
Combining Statement of Revenues, Expenses, and Changes in Net Position  
Water and Sewer Fund  
For the Year Ended June 30, 2025

	<u>Water</u>	<u>Sewer</u>	<u>Total Water and Sewer Fund</u>
<b>OPERATING REVENUES</b>			
Charges for services:			
Water revenues pledged as security for revenue bonds	\$ 1,756,670	\$ -	\$ 1,756,670
Sewer revenues pledged as security for revenue bonds	-	1,578,588	1,578,588
Tap fees	12,500	8,500	21,000
Penalties and interest	9,409	9,010	18,419
Other revenue	1,413	83,795	85,208
Total operating revenues	<u>\$ 1,779,992</u>	<u>\$ 1,679,893</u>	<u>\$ 3,459,885</u>
<b>OPERATING EXPENSES</b>			
Personnel services	\$ 915,633	\$ 673,266	\$ 1,588,899
Insurance claims and expenses	10,607	12,116	22,723
Utilities and telecommunication	157,239	238,335	395,574
Materials and supplies	53,795	134,634	188,429
Repairs and maintenance	434,870	91,906	526,776
Contractual services	53,730	42,398	96,128
Professional development and membership	13,647	13,362	27,009
Chemicals	135,854	-	135,854
Depreciation/amortization	75,620	593,419	669,039
Total operating expenses	<u>\$ 1,850,995</u>	<u>\$ 1,799,436</u>	<u>\$ 3,650,431</u>
Operating income (loss)	<u>\$ (71,003)</u>	<u>\$ (119,543)</u>	<u>\$ (190,546)</u>
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment earnings	\$ 2,469	\$ 29,197	\$ 31,666
Interest expense	(1,290)	86	(1,204)
Total nonoperating revenues (expenses)	<u>\$ 1,179</u>	<u>\$ 29,283</u>	<u>\$ 30,462</u>
Income before transfers and capital contributions	<u>\$ (69,824)</u>	<u>\$ (90,260)</u>	<u>\$ (160,084)</u>
Capital contributions	402,907	-	402,907
Transfers in	193,000	423,962	616,962
Transfers out	(87,700)	(72,884)	(160,584)
Change in net position	<u>\$ 438,383</u>	<u>\$ 260,818</u>	<u>\$ 699,201</u>
Net position - beginning, as previously reported	\$ 1,583,815	\$ 5,266,728	\$ 6,850,543
Restatements	(13,887)	(16,666)	(30,553)
Net position - beginning, as restated	<u>\$ 1,569,928</u>	<u>\$ 5,250,062</u>	<u>\$ 6,819,990</u>
Net position - ending	<u>\$ 2,008,311</u>	<u>\$ 5,510,880</u>	<u>\$ 7,519,191</u>

The notes to the financial statements are an integral part of this statement.

**DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL  
BOARD**

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**MAJOR GOVERNMENTAL FUND**

School Operating Fund - The School Operating Fund accounts for and reports the operations of the City's school system. Financing is provided by the State and Federal governments as well as contributions from the City's General Fund.

**NON-MAJOR GOVERNMENTAL FUND**

School Activity Fund - The School Activity Fund accounts for and reports the operations of the individual schools.

City of Galax, Virginia  
Combining Balance Sheet  
Discretely Presented Component Unit - School Board  
June 30, 2025

	School Operating Fund	School Activity Fund*	Total Governmental Funds
<b>ASSETS</b>			
Cash and cash equivalents	\$ 4,627,348	\$ 199,103	\$ 4,826,451
Receivables (net of allowance for uncollectibles):			
Accounts receivable	37,912	14,423	52,335
Due from other governmental units	1,080,411	-	1,080,411
Inventories	56,684	-	56,684
Prepaid items	566,554	-	566,554
Total assets	<u>\$ 6,368,909</u>	<u>\$ 213,526</u>	<u>\$ 6,582,435</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 89,755	\$ -	\$ 89,755
Wages and withholdings payable	1,599,290	-	1,599,290
Total liabilities	<u>\$ 1,689,045</u>	<u>\$ -</u>	<u>\$ 1,689,045</u>
<b>FUND BALANCES</b>			
Nonspendable			
Prepaid and inventory	\$ 623,238	\$ -	\$ 623,238
Restricted			
School cafeterias	988,011	-	988,011
School activity funds	-	213,526	213,526
Unassigned	3,068,615	-	3,068,615
Total fund balances	<u>\$ 4,679,864</u>	<u>\$ 213,526</u>	<u>\$ 4,893,390</u>
Total liabilities and fund balances	<u>\$ 6,368,909</u>	<u>\$ 213,526</u>	<u>\$ 6,582,435</u>

Amounts reported for governmental activities in the statement of net position (Exhibit 1) are different because:

Total fund balances per above \$ 4,893,390

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Capital assets:

Capital assets not being depreciated/amortized	\$ 201,548	
Capital assets being depreciated/amortized	23,947,829	
Accumulated depreciation/amortization	<u>(10,793,709)</u>	13,355,668

Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds. The assets consist of unavailable taxes.

    Net pension asset 475,915

Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the funds.

Pension related items	\$ 3,498,372	
OPEB related items	<u>534,979</u>	4,033,351

Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds.

Compensated absences	\$ (1,844,303)	
Net OPEB liabilities	(2,045,453)	
Net pension liability	<u>(8,548,681)</u>	(12,438,437)

Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.

Pension related items	\$ (1,585,848)	
OPEB related items	<u>(355,439)</u>	(1,941,287)

Net position (deficit) of governmental activities \$ 8,378,600

\*The School Activity Fund does not require a legally adopted budget.

City of Galax, Virginia  
 Combining Statement of Revenues, Expenditures, and Changes in Fund Balances  
 Governmental Funds - Discretely Presented Component Unit - School Board  
 For the Year Ended June 30, 2025

	<u>School Operating Fund</u>	<u>School Activity Fund</u>	<u>Total Governmental Funds</u>
<b>REVENUES</b>			
Revenue from the use of money and property	\$ 35,686	\$ -	\$ 35,686
Charges for services	413,019	233,547	646,566
Miscellaneous	86,077	-	86,077
Recovered costs	5,645	-	5,645
Intergovernmental	23,230,089	-	23,230,089
Total revenues	<u>\$ 23,770,516</u>	<u>\$ 233,547</u>	<u>\$ 24,004,063</u>
<b>EXPENDITURES</b>			
Current:			
Education	\$ 22,821,832	\$ 340,208	\$ 23,162,040
Debt service:			
Principal retirement	25,811	-	25,811
Interest and other fiscal charges	63	-	63
Total expenditures	<u>\$ 22,847,706</u>	<u>\$ 340,208</u>	<u>\$ 23,187,914</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 922,810</u>	<u>\$ (106,661)</u>	<u>\$ 816,149</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	\$ 8,005	\$ 124,577	\$ 132,582
Transfers out	(124,577)	(8,005)	(132,582)
Sale of capital assets	730	-	730
Total other financing sources and uses	<u>\$ (115,842)</u>	<u>\$ 116,572</u>	<u>\$ 730</u>
Net change in fund balances	<u>\$ 806,968</u>	<u>\$ 9,911</u>	<u>\$ 816,879</u>
Fund balances - beginning	3,872,896	203,615	4,076,511
Fund balances - ending	<u>\$ 4,679,864</u>	<u>\$ 213,526</u>	<u>\$ 4,893,390</u>
Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because:			
Net change in fund balances - total governmental funds - per above			\$ 816,879
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the details of items supporting this adjustment:			
Capital outlays		\$ 594,854	
Depreciation expense		<u>(1,049,804)</u>	(454,950)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to increase net position.			
Disposal of assets			(3,698)
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.			
Principal repayments:			
Lease liabilities			25,811
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.			
Change in compensated absences		\$ (31,152)	
Change in OPEB related items		138,233	
Change in pension related items		<u>706,722</u>	813,803
Change in net position of governmental activities			<u>\$ 1,197,845</u>

City of Galax, Virginia  
 Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual  
 Discretely Presented Component Unit - School Board  
 For the Year Ended June 30, 2025

	School Operating Fund			Variance with Final Budget Positive (Negative)
	Budgeted Amounts		Actual	
	Original	Final		
<b>REVENUES</b>				
Revenue from the use of money and property	\$ 1,500	\$ 500	\$ 35,686	\$ 35,186
Charges for services	313,200	313,200	413,019	99,819
Miscellaneous	200,000	200,500	86,077	(114,423)
Recovered costs	3,300	3,300	5,645	2,345
Intergovernmental	20,539,140	22,995,840	23,230,089	234,249
Total revenues	<u>\$ 21,057,140</u>	<u>\$ 23,513,340</u>	<u>\$ 23,770,516</u>	<u>\$ 257,176</u>
<b>EXPENDITURES</b>				
Current:				
Education	\$ 21,031,266	\$ 23,487,966	\$ 22,821,832	\$ 666,134
Debt service:				
Principal retirement	25,811	25,811	25,811	-
Interest and other fiscal charges	63	63	63	-
Total expenditures	<u>\$ 21,057,140</u>	<u>\$ 23,513,840</u>	<u>\$ 22,847,706</u>	<u>\$ 666,134</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ -</u>	<u>\$ (500)</u>	<u>\$ 922,810</u>	<u>\$ 923,310</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ -	\$ -	\$ 8,005	\$ 8,005
Transfers out	-	-	(124,577)	(124,577)
Sale of capital assets	-	500	730	230
Total other financing sources (uses)	<u>\$ -</u>	<u>\$ 500</u>	<u>\$ (115,842)</u>	<u>\$ (116,342)</u>
Net change in fund balances	\$ -	\$ -	\$ 806,968	\$ 806,968
Fund balances - beginning	-	-	3,872,896	3,872,896
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 4,679,864</u>	<u>\$ 4,679,864</u>

**DISCRETELY PRESENTED COMPONENT UNIT - INDUSTRIAL  
DEVELOPMENT AUTHORITY**

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**MAJOR ENTERPRISE FUND**

Industrial Development Authority (IDA) - The IDA operating fund account is an enterprise fund that accounts for operations of the City's Component-unit IDA.

City of Galax, Virginia  
 Discretely Presented Component Unit  
 City of Galax, Virginia - Industrial Development Authority  
 Statement of Net Position - Proprietary Fund  
 June 30, 2025

	Enterprise Fund
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 54,218
Due from City	892
Total current assets	\$ 55,110
Noncurrent assets:	
Note receivable	\$ 190,000
Inventory held for resale	510,422
Capital assets:	
Capital assets, not being depreciated	72,800
Capital assets, net of accumulated depreciation	2,557,769
Total capital assets	\$ 2,630,569
Total noncurrent assets	\$ 3,330,991
Total assets	\$ 3,386,101
 <b>NET POSITION</b>	
Investment in capital assets	\$ 2,630,569
Unrestricted	755,532
Total net position	\$ 3,386,101

City of Galax, Virginia  
Discretely Presented Component Unit  
City of Galax, Virginia - Industrial Development Authority  
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Fund  
For the Year Ended June 30, 2025

	Enterprise Fund
<b>OPERATING REVENUES</b>	
Charges for services:	
Rental income	\$ 897
Gain on sale of inventory (sales price-\$3,000 less value of land-\$2,603)	397
Total operating revenues	\$ 1,294
<b>OPERATING EXPENSES</b>	
Miscellaneous	\$ 250
Fuel	2,793
Electric	5,848
Repair and maintenance	15,940
Total operating expenses	\$ 24,831
Operating income (loss)	\$ (23,537)
<b>NONOPERATING REVENUES (EXPENSES)</b>	
Contribution from primary government	\$ 64,967
Contribution to others	(40,385)
Total nonoperating revenues (expenses)	\$ 24,582
Income before capital contributions	\$ 1,045
Capital contributions	\$ 668,488
Change in net position	\$ 669,533
Net position - beginning, as previously reported	\$ 2,642,568
Restatement	74,000
Net position - beginning, as restated	\$ 2,716,568
Net position - ending	\$ 3,386,101

City of Galax, Virginia  
Discretely Presented Component Unit  
City of Galax, Virginia - Industrial Development Authority  
Statement of Cash Flows - Proprietary Fund  
For the Year Ended June 30, 2025

	Enterprise Fund
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from customers and users	\$ 402
Payments to suppliers	(25,156)
Net cash provided by (used for) operating activities	\$ (24,754)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Contribution from the City of Galax	\$ 64,967
Net cash provided by (used for) noncapital financing activities	\$ 64,967
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Contributions to others	\$ (40,385)
Contributions in aid of construction	200,000
Proceeds from sales of capital assets	2,603
Net cash provided by (used for) capital and related financing activities	\$ 162,218
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Issuance of note receivable	\$ (200,000)
Payments received on note receivable	10,000
Net cash provided by (used for) investing activities	\$ (190,000)
Net increase (decrease) in cash and cash equivalents	\$ 12,431
Cash and cash equivalents - beginning	41,787
Cash and cash equivalents - ending	\$ 54,218
<b>Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:</b>	
Operating income (loss)	\$ (23,537)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	
(Increase) decrease in intergovernmental receivables	(892)
Increase (decrease) in due to City	(325)
Total adjustments	\$ (1,217)
Net cash provided by (used for) operating activities	\$ (24,754)
Schedule of non-cash capital activities:	
Contribution of assets constructed on behalf of the IDA from Galax City	\$ 468,488

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## STATISTICAL INFORMATION

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Table 1

City of Galax, Virginia  
Government-Wide Expenses by Function  
Last Ten Fiscal Years

Fiscal Year	General Government Administration	Judicial Administration	Public Safety	Public Works	Health and Welfare	Education	Parks, Recreation, and Cultural	Community Development	Interest on Long-Term Debt	Water and Sewer	Stormwater	Rex Theatre	Total
2024-25	\$ 2,052,408	\$ 988,622	\$ 4,718,210	\$ 5,222,754	\$ 4,021,395	\$ 4,673,588	\$ 2,642,416	\$ 1,632,323	\$ 510,621	\$ 3,651,635	\$ 99,347	\$ 365,778	\$ 30,579,097
2023-24	2,115,366	1,085,119	2,392,375	4,960,393	4,114,311	4,673,166	2,433,901	2,389,312	534,641	3,289,850	112,918	-	28,101,352
2022-23	1,920,420	701,527	3,637,050	3,806,300	4,025,812	4,668,937	2,272,273	561,613	555,880	3,135,219	47,330	-	25,332,361
2021-22	1,755,008	600,074	3,463,412	3,185,470	3,562,646	4,961,741	2,006,301	976,154	540,393	3,139,058	52,321	-	24,242,578
2020-21	1,673,437	597,852	4,553,484	2,601,743	3,894,635	3,838,187	1,799,188	913,010	632,166	2,808,539	51,474	-	23,363,715
2019-20	1,680,936	602,262	3,257,521	3,220,447	4,077,039	3,915,849	1,968,757	1,468,371	552,991	2,653,724	36,770	-	23,434,667
2018-19	1,443,129	601,352	3,020,982	2,530,908	3,149,532	4,036,734	1,990,183	480,407	309,463	2,560,863	79,497	-	20,203,050
2017-18	1,480,900	602,234	2,926,174	2,839,475	2,175,163	4,042,549	2,053,054	357,353	408,069	2,480,848	33,743	-	19,399,562
2016-17	1,654,893	637,709	2,806,546	3,438,660	1,770,223	4,243,256	2,122,046	544,237	267,120	2,590,357	24,152	-	20,099,199
2015-16	1,593,969	550,420	2,968,540	2,498,899	1,621,459	4,027,300	2,084,825	558,833	177,870	2,511,724	-	-	18,593,839

Note: Presentation on the full-accrual basis of accounting

Note: GASBS No. 87 was implemented in fiscal year 2022. Prior year information has not been adjusted to reflect the impact of GASBS No. 87.

Note: GASBS No. 101 was implemented in fiscal year 2025. Prior year information has not been adjusted to reflect the impact of GASBS No. 101.

Table 2

City of Galax, Virginia  
Government-Wide Revenues  
Last Ten Fiscal Years

Fiscal Year	PROGRAM REVENUES				GENERAL REVENUES						Total
	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		General Property Taxes	Other Local Taxes	Unrestricted Investment Earnings	Miscellaneous	Grants and Contributions Not Restricted to Specific Programs		
2024-25	\$ 4,993,479	\$ 6,750,950	\$ 2,251,536		\$ 8,340,886	\$ 8,620,679	\$ 849,360	\$ 232,311	\$ 1,669,268	\$ 33,708,469	
2023-24	5,082,413	7,714,265	2,631,879		7,516,364	8,382,417	768,091	379,357	453,968	32,928,754	
2022-23	4,793,544	9,544,674	784,530		7,600,809	8,123,899	280,175	220,819	451,866	31,800,316	
2021-22	4,545,368	10,920,089	430,009		6,783,839	7,489,678	38,163	447,412	454,109	31,108,667	
2020-21	4,180,626	6,637,314	2,626,722		6,522,881	6,883,963	48,132	246,710	464,462	27,610,810	
2019-20	3,678,687	5,874,952	2,559,715		5,988,982	6,345,025	68,375	483,073	471,764	25,470,573	
2018-19	3,925,691	5,190,990	519,804		5,689,662	6,250,609	62,778	399,998	476,982	22,516,514	
2017-18	3,922,883	4,274,797	1,646,929		5,552,609	6,071,397	44,108	104,353	478,658	22,095,734	
2016-17	3,590,458	3,861,800	1,174,823		5,320,011	6,016,025	39,160	114,616	500,048	20,616,941	
2015-16	3,447,108	3,828,543	2,052,758		5,185,806	5,940,149	29,315	222,549	505,191	21,211,419	

Note: Presentation on the full-accrual basis of accounting

Note: GASBS No. 87 was implemented in fiscal year 2022. Prior years information has not been adjusted to reflect the impact of GASBS No. 87.

Note: GASBS No. 101 was implemented in fiscal year 2025. Prior year information has not been adjusted to reflect the impact of GASBS No. 101.

Table 3

City of Galax, Virginia  
 Governmental Expenditures by Function (1)  
 Last Ten Fiscal Years

Fiscal Year	General Administration	Judicial Administration	Public Safety	Public Works	Health and Welfare	Education (2), (3)	Parks, Recreation & Cultural	Community Development	Non-Departmental	Debt Service	Capital Projects	Totals
2024-25	\$ 2,161,887	\$ 988,622	\$ 4,415,448	\$ 3,775,727	\$ 4,226,958	\$ 23,181,486	\$ 2,253,896	\$ 1,437,644	\$ 424,887	\$ 1,316,589	\$ 3,870,530	\$ 48,053,674
2023-24	2,051,472	1,085,119	3,856,079	4,226,537	4,154,690	22,989,079	2,172,206	2,293,967	115,564	1,471,812	1,322,352	45,738,877
2022-23	1,814,486	702,214	3,578,539	3,768,590	4,005,390	25,207,231	1,985,812	539,508	106,101	1,412,936	774,648	43,895,455
2021-22	1,739,396	601,040	3,454,470	3,155,367	3,637,285	21,096,603	1,822,665	491,239	90,668	1,105,216	2,674,738	39,868,687
2020-21	1,562,805	598,663	3,175,479	3,516,971	4,039,988	16,858,769	1,572,926	930,161	80,135	1,059,712	2,497,636	35,893,245
2019-20	1,588,592	598,663	3,175,479	3,516,971	4,039,988	15,753,096	1,689,453	1,468,048	76,691	949,594	8,458,457	41,315,032
2018-19	1,441,367	601,352	3,147,204	2,441,263	3,222,801	15,605,433	1,842,219	510,011	81,253	742,584	6,003,051	35,638,538
2017-18	1,468,439	602,234	2,981,497	2,848,899	2,238,392	16,226,613	1,871,870	357,239	77,179	837,126	1,020,007	30,529,495
2016-17	1,434,109	637,709	3,024,857	2,485,242	1,782,364	15,011,725	1,868,942	556,537	98,195	891,714	960,284	28,751,678
2015-16	1,503,411	550,420	3,031,605	2,380,453	1,663,352	14,285,430	1,914,822	552,197	114,271	740,409	1,929,535	28,665,905

Note: (1) Includes General Fund of the Primary Government and Discretely Presented Component Unit School Board.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit School Board.

**City of Galax, Virginia  
Governmental Revenues by Source (1)  
Last Ten Fiscal Years**

Fiscal Year	General Property Taxes	Other Local Taxes	Permits Privilege Fees and Regulatory Licenses	Fines and Forfeitures	Revenue from use of Money and Property	Charges for Services	Miscellaneous	Recovered Costs	Inter-governmental (2)	Total
2024-25	\$ 8,381,246	\$ 8,619,769	\$ 72,524	\$ 96,262	\$ 868,007	\$ 1,526,643	\$ 332,317	\$ 289,284	\$ 28,478,846	\$ 48,664,898
2023-24	7,569,785	8,385,176	70,750	135,106	819,505	1,571,641	397,519	234,654	29,371,791	48,555,927
2022-23	7,449,392	8,097,598	29,886	129,109	295,612	1,493,357	654,005	238,964	30,126,665	48,514,588
2021-22	6,792,296	7,477,802	14,228	148,583	49,630	1,398,914	478,378	177,679	26,249,583	42,787,093
2020-21	6,520,563	6,903,229	20,104	110,403	46,326	1,041,006	354,034	180,851	23,326,872	38,503,388
2019-20	6,023,068	6,344,544	9,513	120,173	59,585	1,070,755	671,457	161,795	19,376,028	33,836,918
2018-19	5,610,024	6,246,495	14,588	118,187	61,224	1,142,323	503,927	186,568	17,213,590	31,096,926
2017-18	5,615,048	6,074,177	24,815	135,173	44,283	1,114,993	247,946	143,263	16,067,397	29,467,095
2016-17	5,099,456	6,010,288	18,839	124,835	39,260	1,094,387	167,449	164,651	16,159,406	28,878,571
2015-16	5,243,024	5,964,380	30,007	135,077	29,885	1,235,544	251,626	177,454	15,425,698	28,492,695

Note: (1) Includes General Fund of the Primary Government and includes Discretely Presented Component Unit School Board.

(2) Excludes contribution from Primary Government to Discretely Presented Component Unit School Board.

Table 5

**City of Galax, Virginia  
Property Tax Levies and Collections  
Last Ten Fiscal Years**

Fiscal Year	Current Tax Levy	Collected within the Year of Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percent of Levy		Amount	Percent of Levy
2024-25	\$ 8,203,515	\$ 7,922,266	96.57%	-	7,922,266	96.57%
2023-24	7,411,856	7,113,194	95.97%	192,184	7,305,378	98.56%
2022-23	7,696,089	7,342,622	95.41%	263,410	7,606,032	98.83%
2021-22	6,817,525	6,565,843	96.31%	202,553	6,768,396	99.28%
2020-21	6,546,683	6,314,022	96.45%	189,016	6,503,038	99.33%
2019-20	5,929,487	5,700,878	96.14%	219,500	5,920,378	99.85%
2018-19	5,631,123	5,357,951	95.15%	271,450	5,629,401	99.97%
2017-18	5,583,203	5,422,365	97.12%	159,449	5,581,814	99.98%
2016-17	5,244,627	5,012,946	95.58%	230,834	5,243,780	99.98%
2015-16	5,117,544	5,012,946	97.96%	103,798	5,116,744	99.98%

Collections are inclusive of penalties and interest.

Table 6

**City of Galax, Virginia  
Assessed Value of Taxable Property  
Last Ten Fiscal Years**

Fiscal Year	Real Estate (1)	Personal Property (1)	Public Service Companies (2)	Total
2024-25	\$ 614,020,100	\$ 140,420,441	\$ 30,637,689	\$ 785,078,230
2023-24	476,599,150	146,010,110	21,627,173	644,236,433
2022-23	475,881,450	155,047,535	25,455,130	656,384,115
2021-22	473,855,750	134,826,113	22,409,348	631,091,211
2020-21	470,460,350	125,427,710	15,987,318	611,875,378
2019-20	444,892,350	130,775,919	15,615,523	591,283,792
2018-19	445,708,250	125,888,713	15,045,922	586,642,885
2017-18	445,191,650	124,340,945	14,453,538	583,986,133
2016-17	443,176,050	118,189,339	14,114,928	575,480,317
2015-16	458,384,400	111,389,059	14,751,447	584,524,906

(1) Assessed at 100% of fair market value.

(2) Assessed by the State Corporation Commission.

**Table 7**

**City of Galax, Virginia  
Property Tax Rates (1)  
Last Ten Fiscal Years**

Fiscal Year	Real Estate	Mobile Homes	Personal Property	Machinery and Tools
2024-25	\$ 0.920	\$ 1.000	\$ 2.25	\$ 1.60
2023-24	1.000	1.000	2.25	1.60
2022-23	1.000	1.000	2.25	1.60
2021-22	0.920	0.920	2.25	1.60
2020-21	0.920	0.920	2.25	1.60
2019-20	0.845	0.845	2.25	1.50
2018-19	0.800	0.800	2.25	1.50
2017-18	0.800	0.800	2.25	1.50
2016-17	0.755	0.755	2.25	1.50
2015-16	0.730	0.730	2.25	1.50

(1) Per \$100 of assessed value.

Table 8

**City of Galax, Virginia**  
**Ratio of Net General Bonded Debt to**  
**Assessed Value and Net Bonded Debt Per Capita**  
**Last Ten Fiscal Years**

Fiscal Year	Population (1)	Assessed Value (in thousands) (2)	Gross Bonded Debt (3)	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
2024-25	6,797	6,140,201	\$ 29,761,474	29,761,474	4.85%	4,379
2023-24	6,720	4,765,992	31,093,233	31,093,233	6.52%	4,627
2022-23	6,730	4,758,815	32,356,451	32,356,451	6.80%	4,808
2021-22	6,747	4,738,558	33,521,715	33,521,715	7.07%	4,968
2020-21	6,720	4,704,604	33,047,789	33,047,789	7.02%	4,918
2019-20	6,437	4,448,924	29,101,006	29,101,006	6.54%	4,521
2018-19	6,423	4,457,083	18,773,923	18,773,923	4.21%	2,923
2017-18	7,042	4,451,917	10,082,453	10,082,453	2.26%	1,432
2016-17	6,775	4,431,761	9,733,271	9,733,271	2.20%	1,437
2015-16	7,034	4,583,844	8,334,169	8,334,169	1.82%	1,185

(1) Source: United States Census Bureau or Weldon Cooper Center

(2) Real property assessed at 100% of fair market value.

(3) Includes all long-term general obligation bonded debt, bonded anticipation notes, and literary fund loans.  
Excludes revenue bonds, landfill closure/post-closure care liability, leases, and compensated absences.

Table 9

**City of Galax, Virginia**  
**Ratio of Annual Debt Service Expenditures for General Bonded**  
**Debt to Total General Governmental Expenditures (1)**  
**Last ten Fiscal Years**

Fiscal Year	Principal	Interest and other Fiscal Charges	Total Debt Service	Total General Governmental Expenditures (Excluding Capital)	Ratio of Debt Service to General Governmental Expenditures
2024-25	\$ 802,835	\$ 513,754	\$ 1,316,589	\$ 44,183,144	2.98%
2023-24	938,822	532,990	1,471,812	44,416,525	3.31%
2022-23	672,894	740,042	1,412,936	43,120,807	3.28%
2021-22	541,581	537,761	1,079,342	37,193,949	2.90%
2020-21	513,602	546,110	1,059,712	33,395,609	3.17%
2019-20	463,009	486,585	949,594	32,856,575	2.89%
2018-19	469,172	273,412	742,584	29,635,487	2.51%
2017-18	477,317	359,809	837,126	29,509,488	2.84%
2016-17	560,123	331,591	891,714	27,791,394	3.21%
2015-16	562,637	177,772	740,409	26,736,370	2.77%

(1) Includes General Fund of the Primary Government and Operating funds of the Discretely Presented Component Unit - School Board.

Note: GASBS No. 87 was implemented in fiscal year 2022. Prior year information has not been adjusted to reflect the impact of GASBS No. 87.

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## **COMPLIANCE SECTION**

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**Independent Auditors' Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

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To the Honorable Members of  
the City Council of the  
City of Galax, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Galax, Virginia as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City of Galax, Virginia's basic financial statements and have issued our report thereon dated November 26, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Galax, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Galax, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Galax, Virginia's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a deficiency in internal control, described in the accompanying schedule of findings and questioned costs, as item 2025-001 that we consider to be a material weakness.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Galax, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## The City of Galax, Virginia's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the City of Galax, Virginia's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The City of Galax, Virginia's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robinson, Farmer, Cox Associates*

Blacksburg, Virginia  
November 26, 2025



**Independent Auditors' Report on Compliance for Each Major Program and on  
Internal Control over Compliance Required by the Uniform Guidance**

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To the Honorable Members of  
the City Council of the  
City of Galax, Virginia

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the City of Galax, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of Galax, Virginia's major federal programs for the year ended June 30, 2025. The City of Galax, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City of Galax, Virginia complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Galax, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City of Galax, Virginia's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City of Galax, Virginia's federal programs.

## ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Galax, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Galax, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City of Galax, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City of Galax, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City of Galax, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Robinson, Farmer, Cox Associates*

Blacksburg, Virginia  
November 26, 2025

CITY OF GALAX, VIRGINIA  
 Schedule of Expenditures of Federal Awards  
 For the Year Ended June 30, 2025

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures
<b>DEPARTMENT OF AGRICULTURE:</b>			
Pass through payments from:			
<i>Virginia Department of Agriculture:</i>			
<i>Child Nutrition Cluster:</i>			
Food Distribution-Schools (Note C)	10.555	Not available	\$ 106,999
<i>Virginia Department of Education:</i>			
School Breakfast Program	10.553	24001055300	243,246
National School Lunch Program	10.555	24001055500	740,706
COVID-19 - Summer Food Service Program for Children	10.559	24001055900	44,231
Total Child Nutrition Cluster			\$ 1,135,182
Child and Adult Care Food Program	10.558	24001055800	364,972
<i>Virginia Department of Social Services:</i>			
<i>SNAP Cluster:</i>			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	0010124/0010125/ 0040124/0040125	286,685
Total Department of Agriculture			\$ 1,786,839
<b>DEPARTMENT OF HEALTH AND HUMAN SERVICES:</b>			
Pass through payments from:			
<i>Virginia Department of Social Services:</i>			
Temporary Assistance for Needy Families	93.558	0400124/0400125	\$ 161,399
Guardianship Assistance	93.090	1110124/1110125	5,348
Title IV-E Prevention Program	93.472	1140124/1140125	4,921
MaryLee Allen Promoting Safe and Stable Families Program	93.556	0950123/0950124/980120	2,925
Refugee and Entrant Assistance State/Replacement Designee Administered Programs	93.566	05001258	473
Low Income Home Energy Assistance	93.568	0600424/0600425	32,130
Social Services Block Grant	93.667	1000124/1000125	143,454
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150123/9150124	5,256
Children's Health Insurance Program	93.767	0540124/0540125	3,057
<i>Medicaid Cluster:</i>			
Medical Assistance Program	93.778	1200124/1200125	242,262
Chafee Education and Training Vouchers Program	93.599	9160123	4,752
Stephanie Tubbs Jones Child Welfare Services Program	93.645	0900123/0900124	558
<i>CCDF Cluster:</i>			
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	0760124/0760125	30,346
Foster Care - Title IV E	93.658	1100124/1100125	132,919
Adoption Assistance	93.659	1120124/1120125	555,197
Adoption and Legal Guardianship Incentive Payments	93.603	1130123	3,679
Total Department of Health and Human Services			\$ 1,328,676
<b>DEPARTMENT OF JUSTICE:</b>			
Direct payments:			
Bulletproof Vest Partnership Program	16.607	Not applicable	\$ 1,275
Public Safety Partnership and Community Policing Grants	16.710	Not applicable	1,062,936
Pass through payments from:			
<i>Virginia Department of Criminal Justice Services</i>			
Edward Byrne Memorial Justice Assistance Grant Program	16.738	15PBJA23GG03038MUMU/ 15PBJA21GG00258MUMU	3,721
Total Department of Justice			\$ 1,067,932
<b>DEPARTMENT OF HOMELAND SECURITY:</b>			
Pass through payments from:			
<i>Virginia Department of Emergency Management:</i>			
Emergency Management Performance Grants	97.042	EMP-2023-EP-00006/ EMP-2024-EP-05008	\$ 7,500
Total Department of Homeland Security			\$ 7,500
<b>DEPARTMENT OF TRANSPORTATION:</b>			
Pass through payments from:			
<i>Virginia Department of Motor Vehicles:</i>			
Highway Planning and Construction	20.205	113319/117172/ 122098/115462	\$ 449,948
<i>Highway Safety Cluster:</i>			
State and Community Highway Safety	20.600	BPT-2024-54239-24239/ BPT-2025-55280-25280	15,036
Total Department of Transportation			\$ 464,984

CITY OF GALAX, VIRGINIA  
 Schedule of Expenditures of Federal Awards  
 For the Year Ended June 30, 2025

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Federal Expenditures	
<b>DEPARTMENT OF TREASURY:</b>				
Virginia Department of Education: COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	13/504/104/070	\$	59,776
Virginia Department of Housing and Community Development:  COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	23-IRF-ARPA-Ub/ 24-VMSVBDRG-ARPA-09/ 25-VMSSMARP-ARPA-08	320,375	\$ 380,151
Total Department of Treasury			<u>320,375</u>	<u>\$ 380,151</u>
<b>EXECUTIVE OFFICE OF THE PRESIDENT:</b>				
Direct payments: High Intensity Drug Trafficking Areas Program	95.001	Not applicable		\$ 3,963
Total Executive Office of the President				<u>\$ 3,963</u>
<b>ENVIRONMENTAL PROTECTION AGENCY:</b>				
Pass through payments from: Virginia Resource Authority Drinking Water State Revolving Fund	66.468	BIL-035-22	\$	345,319
Virginia Department of Health Drinking Water State Revolving Fund	66.468	BIL-26L-22	57,140	402,459
Total Environmental Protection Agency			<u>57,140</u>	<u>\$ 402,459</u>
<b>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:</b>				
Pass through payments from: Virginia Department of Housing and Community Development: Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228	120928		\$ 364,337
Total Department of Housing and Urban Development				<u>\$ 364,337</u>
<b>DEPARTMENT OF EDUCATION:</b>				
Pass through payments from: Virginia Department of Education: Career and Technical Education -- Basic Grants to States	84.048	19603302240		\$ 41,727
English Language Acquisition State Grants	84.365	16503302140		16,696
Supporting Effective Instruction State Grants	84.367	16203302260		125,375
Rural Education	84.358	15303302190		45,757
Title I Grants to Local Educational Agencies	84.010	14103302020/14118438900		824,027
Student Support and Academic Enrichment Program	84.424	17503302280		42,497
Special Education Cluster (IDEA): Special Education - Grants to States	84.027	18003302190	\$	319,161
Special Education - Preschool Grants	84.173	19003302190	14,130	333,291
Total Special Education Cluster (IDEA)			<u>14,130</u>	
Education Stabilization Fund:  COVID-19 American Rescue Plan - Emergency and Secondary School Emergency Relief (ARP ESSER)	84.425U	12714111200/12748442500		351,133
Total Department of Education				<u>\$ 1,780,503</u>
<b>APPALACHIAN REGIONAL COMMISSION:</b>				
Direct payments: Appalachian Area Development	23.002	Not applicable	\$	44,000
Pass through payments from: Virginia Department of Housing and Community Development Appalachian Area Development	23.002	HCD49301		55,892
Total Appalachian Regional Commission				<u>\$ 99,892</u>
Total Expenditures of Federal Awards				<u>\$ 7,687,236</u>

## CITY OF GALAX, VIRGINIA

Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2025

## Notes to Schedule of Expenditures of Federal Awards:

## Note A--Basis of Presentation:

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of Galax, Virginia under programs of the federal government for the year ended June 30, 2025. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Galax, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Galax, Virginia.

## Note B--Summary of Significant Accounting Policies

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement.  
 (2) Pass-through entity identifying number are presented where available.  
 (3) The City did not elect the 15% de minimis indirect cost rate because they only request direct costs for reimbursement.

## Note C--Food Distribution

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

## Note D--Loan Balances

The City has received federal funding through loans. At June 30, 2025, the outstanding balances of these loans were:

\$ 16,345,098

## Note E--Relationship to the Financial Statements:

Federal expenditures, revenues and capital contributions are reported in the City's basic financial statements as follows:

## Note F-- Subrecipients

The City did not have any subrecipients for the year ended June 30, 2025.

## Primary government:

General Fund-Intergovernmental	\$ 9,349,048
Less: Revenue from the Commonwealth	(5,448,704)
Water and Sewer Fund-Capital Contributions	402,907
Less: Non-federal capital contributions	(9,096)
Water and Sewer Fund federal loan proceeds	8,648
Stormwater Fund-Capital Contributions	612,982
Less: Non-federal capital contributions	(612,982)
Rex Theatre Fund-Intergovernmental	88,000
Less: Revenue from the Commonwealth	(44,000)
Rex Theatre Fund-Capital Contributions	218,817
Less: Non-federal capital contributions	(218,817)
Component Unit School Board:	
School Operating Fund-Intergovernmental	23,230,089
Less: Revenue from Local Governments	(4,100,291)
Less: Revenue from the Commonwealth	(15,789,365)
Total federal expenditures per the Schedule of Expenditures of Federal Awards	<u>\$ 7,687,236</u>

City of Galax, Virginia

Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2025

Section I - Summary of Auditors' Results

**Financial Statements**

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? Yes

Significant deficiency(ies) identified? No

Noncompliance material to financial statements noted? No

**Federal Awards**

Internal control over major programs:

Material weakness(es) identified? No

Significant deficiency(ies) identified? None reported

Type of auditors' report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR section, 200.516 (a)?

No

Identification of major programs:

Assistance Listing #	Name of Federal Program or Cluster
10.553/10.555/10.559	Child Nutrition Cluster
16.710	Public Safety Partnership and Community Policing Grants
84.010	Title I Grants to Local Educational Agencies
21.027	COVID-19 Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between Type A and Type B programs

\$750,000

Auditee qualified as low-risk auditee?

No

City of Galax, Virginia

Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2025 (Continued)

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Section II - Financial Statement Findings

2025-001

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Criteria:	Identification of adjustments to the financial statements that were not detected by the entity's internal controls indicates that a material weakness may exist.
Condition:	The School Board's financial statements required several adjusting entries to ensure such statements complied with Generally Accepted Accounting Principles.
Cause:	All closing and correcting entries that were required at year end were not identified as part of the School Board's closing process, which included the use of a new accounting consultant this year.
Effect:	There is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected by the entity's internal controls over financial reporting.
Recommendation:	As the School Board's consulting accounting and staff become more familiar with the School Board's records, we anticipate the number of audit adjustments to decrease. We recommend that the consulting accountant review the audit adjustments and expand procedures in future periods to properly identify all closing and adjusting entries that are required.
Management's Response:	The School Board has hired a consultant to help in preparing the books for audit. Adjusting and correcting entries are expected to decrease in future periods as the consultant gains a better understanding of the accounting records and processes.

Section III - Federal Award Findings and Questioned Costs

There are no federal award findings and questioned costs to report.

City of Galax, Virginia

Summary Schedule of Prior Audit Findings  
For the Year Ended June 30, 2025

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**2024-001 - Material Weakness**

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Finding Type: Material weakness

Condition: The School Board's financial statements required year end adjusting entries to ensure such statements complied with Generally Accepted Accounting Principles.

Recommendation: In the future, funds should be reviewed and adjusted as necessary to comply with current reporting standards.

Current Status: Finding 2024-001 was recurring in fiscal year 2025 and reported as 2025-001.