

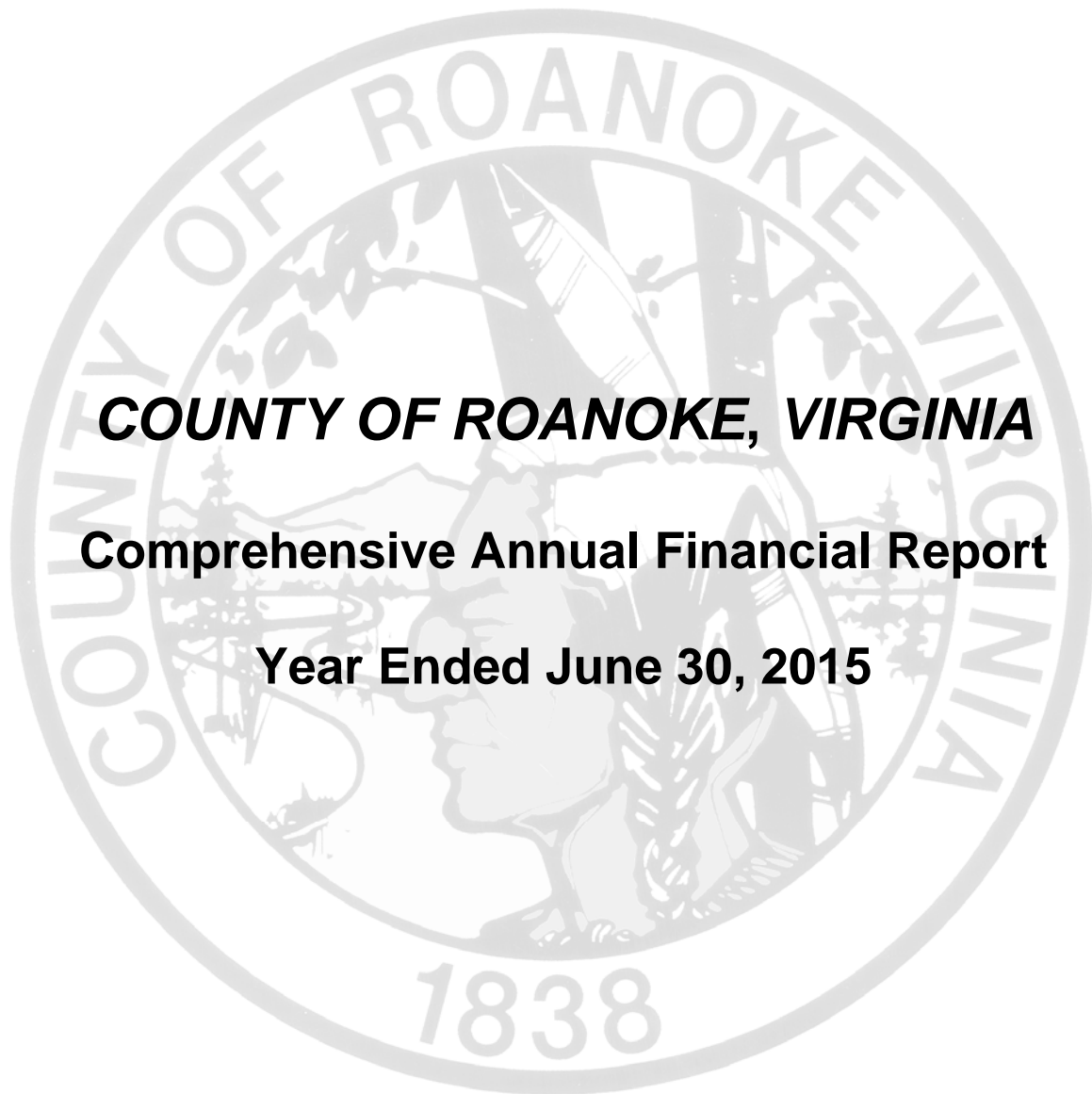
# COUNTY OF ROANOKE, VIRGINIA



## *Comprehensive Annual Financial Report*



YEAR ENDED JUNE 30, 2015



***COUNTY OF ROANOKE, VIRGINIA***  
**Comprehensive Annual Financial Report**  
**Year Ended June 30, 2015**

Prepared by the

Department of Finance  
5204 Bernard Drive, P.O. Box 29800  
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Source4

## County of Roanoke Board of Supervisors



P. Jason Peters  
Chairman  
Vinton District



Joseph P. McNamara  
Vice Chairman  
Windsor Hills District



Joseph B. "Butch" Church  
Catawba District



Charlotte A. Moore  
Cave Spring District



Al Bedrosian  
Hollins District



Thomas C. Gates  
County Administrator





**COUNTY OF ROANOKE, VIRGINIA**  
**Comprehensive Annual Financial Report**  
**For the Year Ended June 30, 2015**

**Table of Contents**

	<b>Page</b>
<b><u>INTRODUCTORY SECTION (Unaudited)</u></b>	
Transmittal Letter	1
County of Roanoke History	9
Directory – County Officials	11
Directory – School System Principal Officials	12
Organizational Chart	13
Certificate of Achievement for Excellence in Financial Reporting	14
<b><u>FINANCIAL SECTION</u></b>	
<b>Report of Independent Auditor</b>	16
<b>Management’s Discussion and Analysis (required supplementary information) (Unaudited)</b>	19
<b><u>Exhibits</u></b>	
<b>Basic Financial Statements:</b>	
<b>Government-wide Financial Statements:</b>	
Exhibit I	Statement of Net Position 32
Exhibit II	Statement of Activities 33
<b>Fund Financial Statements:</b>	
<b>Governmental Funds’ Financial Statements</b>	
Exhibit III	Balance Sheet 34
Exhibit IV	Statement of Revenues, Expenditures, and Changes in Fund Balances 36
<b>Proprietary Funds’ Financial Statements</b>	
Exhibit V	Statement of Net Position 38
Exhibit VI	Statement of Revenues, Expenses, and Changes in Fund Net Position 39
Exhibit VII	Statement of Cash Flows 40
<b>Fiduciary Funds’ Financial Statements</b>	
Exhibit VIII	Statement of Fiduciary Net Position 41
Exhibit IX	Statement of Changes in Fiduciary Net Position 42
<b>Combining Component Units’ Financial Statements</b>	
Exhibit X	Combining Statement of Net Position 43
Exhibit XI	Combining Statement of Activities 44
<b>Notes to the Basic Financial Statements</b>	45
<b>Required Supplementary Information other than Management’s Discussion and Analysis:</b>	
Exhibit XII	Budgetary Comparison Schedule-General Fund (Unaudited) 102
Exhibit XIII	Schedule of Changes in Net Pension Liability (Asset) and Related Ratios (Unaudited) 104
Exhibit XIV	Schedule of Employers Proportionate Share of Net Pension Liability (Unaudited) 105
Exhibit XV	Schedules of Funding Progress (Unaudited) 106
Exhibit XVI	Schedule of Contributions (Unaudited) 107
<b>Notes to Required Supplementary Information (Unaudited)</b>	108

**COUNTY OF ROANOKE, VIRGINIA**  
**Comprehensive Annual Financial Report**  
**For the Year Ended June 30, 2015**

**Table of Contents**

(continued)

<b>Supplementary Information:</b>		
<b><u>Schedules</u></b>	<b>Combining Schedules of Governmental Funds</b>	
Schedule 1	Budgetary Comparison Schedule – Debt Service Fund	111
Schedule 2	Budgetary Comparison Schedule – Capital Projects Fund	112
Schedule 3	Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund	113
	Capital Assets Used in the Operation of Governmental Activities –	
Schedule 4	Schedule By Function and Activity	118
Schedule 5	Schedule of Changes By Function and Activity	119
Schedule 6	Schedule of the Treasurer's Accountability	120
	<b>Combining Statement of Internal Service Funds</b>	
Schedule 7	Combining Statement of Net Position	122
Schedule 8	Combining Statement of Revenues, Expenses, and Changes in Net Position	123
Schedule 9	Combining Statement of Cash Flows	124
	<b>Combining Statement of Fiduciary Funds</b>	
Schedule 10	Combining Statement of Fiduciary Assets and Liabilities - Agency Funds	126
Schedule 11	Combining Statement of Changes in Fiduciary Assets and Liabilities - Agency Funds	128
	<b>Statements of Component Units</b>	
	<b>Roanoke County Public Schools</b>	
Schedule 12	Statement of Net Position	131
Schedule 13	Statement of Activities	132
Schedule 14	Balance Sheet – Governmental Funds	133
Schedule 15	Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	134
Schedule 16	Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	135
	<b>Economic Development Authority of Roanoke County, Virginia</b>	
Schedule 17	Balance Sheet – Governmental Fund	136
Schedule 18	Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Fund	137
Schedule 19	Schedule of Revenue Bonds and Notes Outstanding	138
	<b>South Peak Community Development Authority</b>	
Schedule 20	Statement of Net (Deficit) Position	139
Schedule 21	Statement of Revenues, Expenditures and Changes in Net (Deficit) Position	140
Schedule 22	Statement of Cash Flows	141

**STATISTICAL SECTION (Unaudited)**

<b><u>Tables</u></b>	<b>Financial Trends</b>	
Table 1	Net Position by Component	145
Table 2	Changes in Net Position	146
Table 3	Fund Balances, Governmental Funds	148
Table 4	Changes in Fund Balances, Governmental Funds	150

**COUNTY OF ROANOKE, VIRGINIA  
Comprehensive Annual Financial Report  
For the Year Ended June 30, 2015**

**Table of Contents**

(continued)

	<b>Revenue Capacity Information</b>	
Table 5	Assessed Value and Estimated Actual Value of Taxable Property	152
Table 6	Direct and Overlapping Property Tax Rates	153
Table 7	Principal Property Tax Payers	154
Table 8	Property Tax Levies and Collections	155
	<b>Debt Capacity Information</b>	
Table 9	Ratios of Outstanding Debt by Type	156
Table 10	Ratios of General Bonded Debt Outstanding	157
Table 11	Debt Policy Information	158
	<b>Demographic and Economic Information</b>	
Table 12	Demographic Statistics	159
Table 13	Principal Employers	160
	<b>Operating Information</b>	
Table 14	Full-time Equivalent County Government Employees by Function/Program	161
Table 15	Operating Indicators by Function/Program	162
Table 16	Capital Asset Statistics by Function/Program	163

**SINGLE AUDIT SECTION**

Schedule of Expenditures of Federal Awards	166
Notes to Schedule of Expenditures of Federal Awards	168
Report of Independent Auditors on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	169
Report of Independent Auditors on Compliance for Each Major Program; Report on Internal Control over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133, <i>Audits of States, Local Governments and Non-Profit Organizations</i>	171
Schedule of Findings and Questioned Costs	173





# INTRODUCTORY SECTION



## **County of Roanoke**

Department of Finance  
5204 Bernard Drive, PO Box 29800  
Roanoke, VA 24018

November 13, 2015

To the Honorable Chairman, Members of the Board of Supervisors, and Citizens of the County of Roanoke, Virginia:

It is with pleasure that we submit to you the Comprehensive Annual Financial Report (CAFR) of the County of Roanoke, Virginia (the County) for the fiscal year ended June 30, 2015. State law requires that all local governments have their accounts and records, including those of the constitutional officers, audited annually as of June 30 by an independent certified public accountant and that the audited financial report be submitted on or before November 30 to the Auditor of Public Accounts of the Commonwealth of Virginia (APA). This report has been prepared by the County's Department of Finance in accordance with the standards of financial reporting as prescribed by the Governmental Accounting Standards Board (GASB).

The CAFR was prepared with an emphasis on full disclosure of the financial activities of the County. Responsibility for both the completeness and reliability of the information contained in this report rests solely with County management, and is based upon a comprehensive framework of internal control that has been established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The auditing firm of Cherry Bekaert LLP, a firm of independent certified public accountants, has issued unmodified opinions on the County's basic financial statements as of and for the fiscal year ended June 30, 2015, contained in this report. The report of independent auditor is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the report of independent auditor and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

### **Profile of the Government**

The County of Roanoke is primarily the suburban hub of the Roanoke Valley. Within the County's geographical boundaries lie the independent cities of Roanoke and Salem, as well as the Town of Vinton. The County's provisional population is 93,569<sup>1</sup>, up 1.3% from the 2010 census population of 92,376. The County is part of the Roanoke Metropolitan Statistical Area (MSA) that has a total population of approximately 313,000, reflecting an increase of 1.7% over the 2010 census. The County is within easy reach of major markets for local manufacturers and distributors via Interstate 81 and railway access.

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<sup>1</sup> Population source: Weldon Cooper Center for Public Service, University of Virginia, July 1, 2014 Estimate

The County is governed by a charter approved by the 1986 session of the Virginia General Assembly which grants additional authority to the County Administrator. The Board of Supervisors (the Board) is the governing body of the County. Members of the Board, one from each of five magisterial districts, are elected to four-year terms. Board members annually select a Chairman and Vice-Chairman to each serve a one-year term.

The Board appoints a County Administrator to act as administrative head of the County. The County Administrator serves at the pleasure of the Board, carries out its policies and directs business procedures. All department heads report to the County Administrator, except for the County Attorney, who reports directly to the Board. Five constitutional officers (Commissioner of the Revenue, Commonwealth's Attorney, Clerk of the Circuit Court, Sheriff and Treasurer) are elected by the voters of the County and are not accountable to the Board, but work closely with the Board and the County Administrator.

The County provides a full range of services, including police and fire protection, curbside trash and brush collection, general public improvements, planning and zoning management, recreation and cultural activities, economic development and general administrative support. Residents enjoy certain other services provided through joint cooperation with neighboring localities, such as airport facilities, solid waste facilities, and water and sewer services.

The County provides education through its Roanoke County Public Schools system (School System) administered by the Roanoke County Public School Board (School Board) and promotes industry through the Economic Development Authority (EDA). The School System and EDA have been reflected as discretely presented component units in the accompanying financial statements because, under GASB pronouncements, they are legally separate entities for which the County is financially accountable. The School Board administers the County's schools and administers its own appropriations within the categories defined by the *Code of Virginia*, but is fiscally dependent upon the County because the Board of Supervisors approves the budget, levies the necessary taxes to finance operations and issues debt to finance capital projects. Additional information for the Schools is available in the separately published Roanoke County Public Schools comprehensive annual financial report.

The EDA has the power to issue tax-exempt industrial development revenue bonds to qualifying enterprises wishing to utilize that form of financing. Those bonds represent limited obligations of the EDA and are to be repaid solely from revenue and receipts derived from the projects funded with the proceeds. The outstanding debt does not constitute a debt or pledge for the faith and credit of the County or the EDA.

The annual budget serves as the foundation of the County's financial planning and control. All departments of the County generally submit requests to the Department of Management and Budget in January of each year. The County Administrator uses these requests as the starting point for developing a proposed budget. The County Administrator then presents the proposed budget to the Board. The Board is required to hold a public hearing on the proposed budget and to adopt a final budget no later than June 30, the close of the County's fiscal year. The appropriated budget is prepared by fund, function (e.g., public safety), and department (e.g., Sheriff's office) with the budget appropriation resolution adopted by the Board of Supervisors placing legal restrictions on expenditures at the fund level.

## **Economic Condition and Outlook**

### **Local Economy**

Fiscal year 2015 showed signs of continued economic improvement for the County. Unemployment as of June 30, 2015 was down to 4.5%<sup>2</sup> from 5.2% in 2014, and below the State average of 4.9%<sup>3</sup>. Signs of an improving economy are visible throughout the County.

Growth of the economy in the Valley is further supported in numbers released by the Council for Community and Economic Research for the first quarter of 2015 which ranks the Roanoke Metropolitan Statistical Area (MSA) as having the second lowest cost of living index in Virginia and the forty-second lowest in the country. With an index of 90.6, costs in Roanoke are 9.4% lower than the national average of 100%. The composite index is based on six component categories – housing, utilities, grocery items, transportation, health care, and miscellaneous goods and services.

### **Economic Development**

The County and region strive to promote a healthy and growing economic base that includes a diverse mix of manufacturing, medical, wholesale/retail trade, finance, insurance and banking, corporate headquarters and outdoor related businesses. The County's existing industry and business retention program is an integral part of its economic development efforts. Establishing a dialogue with existing companies and developing relationships with business leaders enables the County to identify company needs and provide appropriate assistance.

Fiscal year 2015 brought a diversity of project announcements, including manufacturers such as Magnets USA that celebrated a 45,000 square foot expansion in Vinton. The company employs 60 people and was awarded \$20,000 in state training funds for the creation of 25 new jobs through the Virginia Economic Development Partnership. Magnets USA was also named Small Business of the Year in 2010 by the Roanoke Regional Chamber of Commerce.

Apptech Solutions, an innovative design and manufacturer of water and wastewater treatment and conveyance solutions also celebrated its expansion into a 27,000 sq. ft. facility in South County. The company is projecting to create more than 100 new jobs and was awarded a \$78,000 grant to support their workforce training needs.

The Roanoke market has traditionally been a strong market for banking services and call center/back office operations. The County continues to experience growth in this area with two companies announcing significant expansions during the year. The Wells Fargo operation center in North County announced the addition of 530 new jobs, bringing their total employment in Roanoke County to approximately 2,000. Also, Allstate Insurance Company announced the construction of a new \$18 million office and call center facility for claims and processing operations. Located directly on I-81, the 70,000 sq. ft. multi-story facility will employ 515 people in a highly visible location.

Wal-Mart, the world's largest retailer, opened a new Wal-Mart Neighborhood Market in North County, successfully redeveloping an underutilized property. Wal-Mart Neighborhood Markets focus on almost exclusively grocery items as opposed to the larger Wal-Mart Supercenters. The new store has created jobs for approximately 95 full and part-time workers. Other new

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<sup>2</sup> Virginia Employment Commission statistics

<sup>3</sup> U.S. Bureau of Labor Statistics

commercial investments included the opening of a new Chick Fil A with creation of over 80 new jobs along Route 460, a high traffic corridor in East County.

Smith/Packett, developers of South Peak, celebrated on November 20, 2014 the completion of a new 80,000-square-foot Hilton Garden Inn, marking the next phase of a growing Roanoke County community that includes condominium residences, residential home sites and future retail, restaurant and office space. This is the first commercial project under the new Community Development Authority, a public-private partnership created to facilitate development in the South Peak community. The \$15 million hotel, which has created 40 new jobs, includes 2,800 square feet of conference space, a full-service restaurant and lounge serving breakfast and dinner, fitness center, business center, outdoor terrace and pool.

On November 3, 2014, leading international packaging company Ardagh Group, one of North America's largest packaged food companies celebrated their grand opening, following over a year of renovations to the former Hanover Direct Building in North County. Ardagh made over \$93 million in capital investments in developing the state-of-the-art facility and creating more than 100 new jobs. The company will manufacture light weight DWI (Drawn and Wall-Ironed) cans as well as traditional 3-piece food cans.

The County's Economic Development Department successfully utilizes provisions under the public/private partnership policy that allows businesses to receive assistance from the County for qualifying facility expansions and relocations. The expected return on investment in new taxes and employment is a critical measure governing the use of public funds to assist businesses and industries. The Department is an Accredited Economic Development Organization (AEDO), through the International Economic Development Council (IEDC) and has maintained this status since its original designation in 2004.

The County recognizes the importance of expanding the business tax base to provide revenues for needed services. Further, the County is committed to attracting and retaining quality jobs and investment that will diversify the economy, broaden the tax base, and provide long-term employment opportunities for residents.

### **Long-Term Financial Planning**

The County annually prepares a Capital Improvement Plan (CIP). The CIP serves as a planning tool for efficient, effective and equitable distribution of public improvements throughout the County. The CIP represents a balance between finite resources and an ever-increasing number of competing County priorities. This balance was achieved using the priorities and objectives established by the Board of Supervisors.

The Board of Supervisors adopted a formal policy for the establishment, maintenance, and use of unassigned general fund balance to provide for the long-term economic stability of the County of Roanoke. This policy increases the unassigned fund balance incrementally over several years with the ultimate goal of 11% of general fund revenues. Rating agencies carefully monitor levels of unassigned fund balance in a government's general fund to evaluate a government's continued creditworthiness. The rating agencies recommend that the unassigned balance be maintained at a level between 10% and 15% of the general fund revenues.

At June 30, 2015 the unassigned fund balance for the general fund was 11.01% of the fiscal year 2016 general fund budgeted revenues. This is a tenet of the Board's commitment to prudent financial planning because it eliminates the need for short-term borrowing, ensures that current



obligations, including debt payments, can be met and provides a cushion against the potential shock of any unexpected change in revenues. This practice, along with our prudent debt management policies, allows the County to maintain strong bond ratings. The County has bond ratings on outstanding lease revenue bonds as follows: Standard & Poor's AA, Moody's Investor Service Aa3, and Fitch AA.

### **Relevant Financial Policies**

The County of Roanoke adopted policies which allocate the balance at the end of a fiscal year from excess revenues and/or unspent expenditures to capital. The policy allocates all of the revenues in excess of budget at year end, first to the General Fund Unassigned Balance until the maximum amount for the current year is met, and next to the Major Capital Fund. Also, unspent expenditure appropriations at year end are allocated to Minor Capital Project. These policies were adopted in conjunction with the School System to ensure continued funding for needed capital improvements.

### **Major Initiatives**

Initiatives of the County of Roanoke promote economic progress, improve the community's quality of life, and position the County to respond to future development needs. The County is committed to providing quality housing and continues to receive positive publicity for the quality of life enjoyed by citizens and potential business prospects. Roanoke County saw the continuation of major capital and educational initiatives in the 2014-2015 fiscal year. Major initiatives for 2014-2015 included:

**Education:** Roanoke County Public Schools is the 17<sup>th</sup> largest of 132 school systems in the Commonwealth of Virginia and the largest employer in the Roanoke Valley. The School Board consists of five members elected to four-year terms.

Over 14,430 students (including pre-kindergarten) are enrolled in the Roanoke County School System. RCPS prides itself in providing wide-ranging educational opportunities to students through offering special, gifted, career and technical instruction at sixteen elementary schools, five middle schools, five high schools, and one specialty center. Roanoke County Public Schools had a strong year in terms of standards of learning (SOL) performance. Based on the preliminary data, the School System expects to be one of the minority of school districts in the state that will have all of its schools fully accredited for school year 2016 based on school year 2015 results.

The School System has been recognized for the past 12 years as one of the "Best Communities for Music Education in America" by the NAMM Foundation and one of only twelve school districts in Virginia. This recognition demonstrates the School System's commitment to quality music education despite the financial pressures on fine arts programs throughout the country.

**Vinton Library:** The bulk of the construction of the new Vinton Library has been completed in FY15. The new library will replace the old Vinton Library built in 1969. The facility will encompass 22,000 square feet and will include 31 public computers, plus a 15-seat computer lab; separate children and teen spaces; two study rooms, a conference room and 100-seat meeting room; a rooftop patio; and a coffee shop. The library is located in downtown Vinton at 300 South Pollard Street. The Vinton Library will open in the fall of 2015.

**Eastern Section of the Roanoke River Greenway:** This project entails the planning, design and construction of approximately 2.7 miles of the Roanoke River Greenway in the eastern portion of the County, from the water treatment plant in the City of Roanoke to the Blue Ridge Parkway.

The project is currently in the final design and engineering phase and is expected to move to the final design and engineering phase within the next six months. The project is funded through approximately \$6.8 million in VDOT Transportation Alternatives and Regional Surface Transportation Program (RSTP) funds with a local match of approximately \$193,000. The project is estimated to be completed in the winter of 2017-2018.

**Western Section of the Roanoke River Greenway:** This project entails the planning, design and construction of approximately 1.6 miles of the Roanoke River Greenway in the western portion of the County, from Green Hill Park in Roanoke County to Riverside Park in the City of Salem. The project is currently in the final design and engineering phase. The project is funded through approximately \$6.5 million in VDOT Open Container (OC) and Regional Surface Transportation Program (RSTP) funds with no local match required. The project is estimated to be completed in the spring-summer of 2017.

**Integrated Financial System:** The current financial data software has been used by the County since 1990. During that period, the software, Performance, has been purchased three times by different companies. The decision to explore other financial data tracking programs came when the current owner, Harris International, informed all program users that they would no longer continue to make improvements to the Performance program. The County has chosen to go with the Microsoft based software Dynamics AX and is currently working on the implementation with an anticipated go live date of July 2016.

**Social Services Building Renovations:** Roanoke County's Department of Social Services is located at 220 E. Main Street in Salem. The 36,000 square foot building is comprised of five floors. The Department administers Federal, State, and Local public financial assistance and social work service programs for the County, City of Salem, and Town of Vinton. During FY15, the first phase of a two phase project to provide necessary repairs and renovations was substantially completed.

Phase I renovations and major repairs included: installation of a new roof, the development and construction of platforms on the roof to mitigate future roof issues, HVAC system renovations to include the ability to provide fresh air circulation, installation of a sprinkler system for the entire building, replacement of the subgrade and pavement for the parking lot to correct significant compaction and settlement issues, and renovations for the fifth floor.

Phase II renovations and repairs was authorized by the Board and will begin in the Fall of 2015. The primary scope of work for this phase consists of renovations to floors one through four, replacement of all major system components for both elevators, necessary security improvements, and data/technology infrastructure.

**Plantation Road Project:** The Plantation Road Bicycle, Pedestrian and Streetscape Improvement Project was conceived in 2009 as a means to begin implementing several strategies included in the Hollins Area Plan which was adopted by the Roanoke County Board of Supervisors in November, 2008, as a component of the Roanoke County Comprehensive Plan.

The Plantation Road Project encompasses the length of Plantation Road (Route 115) from Interstate 81 to Williamson Road (Route 11), a distance of nine-tenths of one mile. The proposed improvements include sidewalks, pedestrian crosswalks, pedestrian signals, bicycle facilities, street trees, pedestrian-scaled lighting, a Hollins community identification sign, landscaping and drainage improvements. Shared-use trails will connect Walrond Park to the Hollins University segment of the Tinker Creek Greenway and ultimately to the 40 miles of trails at Carvins Cove Natural Reserve.

Phase 1 of this project includes a shared path from Williamson Road to Walrond Drive and sidewalk from Walrond Drive to Gander Way; sidewalks from Williamson Road to Friendship Lane; curb, gutter, street trees and pedestrian-scaled lighting along the shared path and sidewalk; pedestrian signals and crosswalks for two legs of the Gander Way/Friendship Lane traffic signal. Phase 1 has a budget of approximately \$3.8 million and has a Construction Advertisement date of December, 2015. Phase 1 is set to begin construction in early 2016 with completion estimated in the spring of 2017.

## **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Roanoke for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2014. This was the thirty-first consecutive year that Roanoke County has received this prestigious honor. In order to be awarded a Certificate of Achievement, governments have to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable legal requirements. In addition, the County received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning July 1, 2015. This was the twenty-ninth consecutive year that the government received this esteemed recognition. In order to qualify for the Distinguished Budget Presentation Award, the government's budget document must be judged proficient as a policy document, a financial plan, an operations guide and a communications device.

The National Purchasing Institute established the Achievement of Excellence in Procurement award designed to recognize organizational excellence in procurement. This program is sponsored by the National Purchasing Institute (NPI), the National Institute of Governmental Purchasing (NIGP), the National Association of State Procurement Officials (NASPO), and the National Association of Educational Procurement (NAEP). The program is designed to measure innovation, professionalism, e-procurement, productivity, and leadership attributes of the procurement function. The Roanoke County Procurement Division of the Finance Department received this prestigious award in 2015 for the tenth consecutive year recognizing the staff for Achievement of Excellence in Procurement.

Roanoke County ranked fourth among the top ten digital counties in the nation for use of information and communication technology to support and provide public service in our population category in the annual Digital Counties Survey. The Digital Counties Survey conducted by the Center for Digital Government and the National Association of Counties has named Roanoke County among the most technologically-advanced, cutting-edge county governments in the United States since 2004.

Roanoke County also received a Governor's Technology Award for the newly developed Real Estate Property Report at the Commonwealth of Virginia Information Technology Symposium in Richmond, Virginia held in July. This award acknowledges IT as an Efficiency Driver in the Government to Citizen Category.

In closing, we would like to express our sincere gratitude to the personnel in the Department of Finance for their dedication to assuring the financial integrity of the County of Roanoke and the preparation of this report. Appreciation is also extended to the Board of Supervisors and the administration, whose continuing leadership and support is essential to the financial health of the County of Roanoke.

Sincerely,

A handwritten signature in black ink, appearing to read 'T. Gates', with a stylized, looping flourish at the end.

Thomas C. Gates  
County Administrator

A handwritten signature in black ink, appearing to read 'Rebecca E. Owens', with a stylized, looping flourish at the end.

Rebecca E. Owens  
Director of Finance

## **History of Roanoke County, Virginia**

In the 1740s, the first Scotch-Irish and German settlers reached the upper Roanoke Valley by traveling from Pennsylvania through the Shenandoah Valley. They were joined by Tidewater Virginians of English ancestry who journeyed up the valleys of the James and Roanoke Rivers.

Roanoke County, named after the Roanoke River, was formed in 1838 from a portion of Botetourt County and in 1849 a portion of Montgomery County was added. Roanoke County's name comes from the Indian word "Rawrenock", which means wampum. Wampum were white shell beads worn by Native Americans. This explanation comes from Captain John Smith, who wrote about the origins of Roanoke Island in North Carolina's Albermarle Sound.

Most of Roanoke County was rural in nature and farming was predominant throughout the area. By the latter half of the 20th century, Roanoke County, (the "County"), was in transition from farm to factory, but the County's rural population was still relatively large in 1920.

The County today has a population of approximately 93,569 and is a mostly suburban area that surrounds the City of Roanoke. Its 251 square miles include the Town of Vinton; Hollins, home of the prestigious Hollins University for women; and historic Bonsack. A diversified economic base helps to provide security from market fluctuations related to particular products.

The County is governed by a charter approved by the 1986 session of the Virginia General Assembly, which grants additional authority to the County Administrator. The Board of Supervisors is the governing body of the County. Members of the Board, one from each of five magisterial districts, are elected to four-year terms. Board members annually select a Chairman and Vice-Chairman to each serve a one-year term.

The Board appoints a County Administrator to act as administrative head of the County. The County Administrator serves at the pleasure of the Board, carries out its policies and directs business procedures. All department heads report to the County Administrator except for the School Board, Welfare Board, Library Board, Health Department and the County Attorney who report directly to the Board. Five constitutional officers (Commissioner of the Revenue, Commonwealth's Attorney, Clerk of the Circuit Court, Sheriff, and Treasurer) are elected by the voters of the County and are not accountable to the Board, but work closely with the Board and the County Administrator.

On July 1, 1980, the Roanoke County Public Service Authority (therein called the "Authority") was dissolved and the sewer utility operation became a part of the utility department within the County government. The water utility operation had previously been transferred to the County effective July 1, 1976. Effective July 1, 2004, these utility operations were transferred to the newly created Western Virginia Water Authority as discussed in more detail below.

Roanoke County's pioneering spirit extends to modern times. In 1989, Roanoke County was named an All-American City. Regional cooperation, public-private partnerships, citizen involvement, innovation, and quality services provide the foundation for Roanoke County's strength.

The Department of Engineering and Inspections acquired a 50/50 grant from the U.S. Corps of Engineers to develop a GIS mapping system providing digital orthophotos, topographic and

planimetric features. Integration with the County's E-911 dispatch system, school bus and solid waste vehicle routing is planned.

The County participates in the Roanoke Regional Airport Commission, formed in 1987. Mutual concern for valley air service and growth resulted in a two million-dollar contribution from the County over a ten-year period. This is representative of a new cooperative, promotional spirit that is emerging in the Roanoke Valley between local governments.

In November 1992, the Roanoke County Police Department became the first nationally accredited department in Southwest Virginia. Existing departmental programs, including criminal investigations, traffic enforcement, domestic violence, crime prevention, criminal apprehension, and community-involved policing, were enhanced through the accreditation process.

The Roanoke Valley Resource Authority (RVRA) was established on October 23, 1991 under a user agreement between the County of Roanoke, the City of Roanoke and the Town of Vinton to develop a regional solid waste disposal facility. A seven-member board appointed by the governing bodies of the Charter Members presently governs the RVRA. The County has control over the budget and financing of the Authority only to the extent of representation by board members appointed. The old regional sanitary landfill operated by the Roanoke Valley Regional Solid Waste Management Board was closed on September 30, 1993.

On July 1, 2004, the County of Roanoke and the City of Roanoke, Virginia (City) formed the Western Virginia Water Authority, a regional water and wastewater authority. This full service authority serves both County and City citizens ensuring a reliable and efficient means of providing water and wastewater treatment, at the lowest cost and best rate and service for its customers. The assets and liabilities of the County and City water and wastewater utilities were merged into one full service authority.

The Western Virginia Regional Jail Authority was formed in June 2005 by the counties of Roanoke, Franklin, and Montgomery and the City of Salem. This regional initiative was undertaken to address overcrowded conditions experienced by each of the partner jurisdictions. The Western Virginia Regional Jail houses post-sentencing inmates and special populations, while the local jails remain operational and are used to house pre-sentencing inmates.

From its beginning, Roanoke County has served as a catalyst for growth and unity in the Roanoke Valley. In fact, most of the present day neighborhoods in the Valley started life within Roanoke County. The County continues to support this cooperative spirit with its citizens, private commercial and industrial interests, and area localities.



# County of Roanoke

## County Officials

June 30, 2015

### ***Board of Supervisors***

P. Jason Peters, Chairman, Vinton District  
Joseph P. McNamara, Vice-Chairman, Windsor Hills District  
Joseph B. "Butch" Church, Catawba District  
Charlotte A. Moore, Cave Spring District  
Al Bedrosian, Hollins District

### ***County Administration***

Thomas C. Gates, County Administrator

County Attorney .....	Paul M. Mahoney
Assistant County Administrator .....	Daniel O'Donnell
Assistant County Administrator .....	Richard L. Caywood
Clerk to the Board .....	Deborah C. Jacks
Acting Chief of Fire and Rescue .....	Joey Stump
Chief of Police .....	Howard Hall
Director of Community Development .....	O. Arnold Covey
Director of Economic Development.....	Jill Loope
Director of Finance.....	Rebecca Owens
Acting Director of General Services .....	Howard R Light
Acting Director of Human Resources .....	Anne Marie Green
Director of Information Technology .....	Bill Hunter
Director of Libraries.....	Diana Rosapepe
Director of Management and Budget .....	W. Brent Robertson
Director of Parks, Recreation and Tourism.....	Douglas Blount
Director of Real Estate Assessments.....	William Driver
Director of Social Services .....	Joyce W. Earl
Registrar.....	Judith Stokes
Unit Coordinator for Virginia Cooperative Extension.....	Leslie Prillaman

### ***Constitutional Officers***

Clerk of the Circuit Court.....	Steven A. McGraw
Commissioner of the Revenue.....	Nancy J. Horn
Commonwealth Attorney .....	Edwin R. Leach
Sheriff.....	Charles I. Poff, Jr.
Treasurer.....	F. Kevin Hutchins

# **Roanoke County Public Schools**

## **Principal Officials**

**June 30, 2015**

### ***School Board Members***

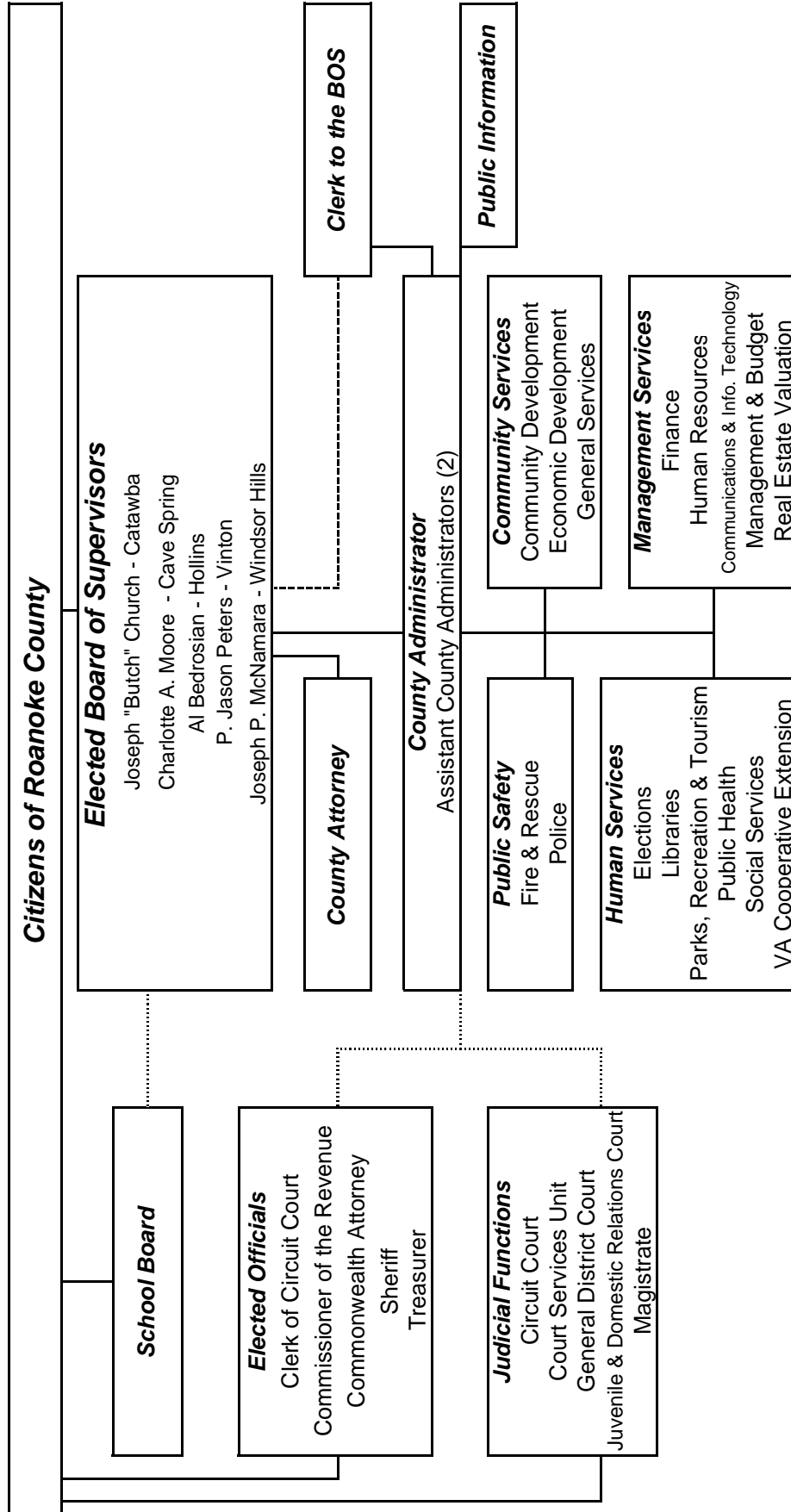
David M. Wymer, Chairman, Catawba District  
H. Odell “Fuzzy” Minnix, Vice-Chairman, Cave Spring District  
Jerry L. Canada, Hollins District  
Michael W. Altizer, Vinton District  
C. Drew Barrineau, Windsor Hills District

### ***School Administration***

Lorraine S. Lange, Superintendent of Schools

Deputy Superintendent of Administration.....W. Allen Journell, Sr.  
Assistant Superintendent of Human Resources.....Rebecca G. Eastwood  
Assistant Superintendent of Finance.....Penny A. Hodge  
Director of Special Education & Pupil Personnel Services.....Jessica M. McClung  
Director of Secondary Instruction..... Kenneth E. Nicely  
Director of Elementary Instruction.....Linda F. Wright  
Director of Operations.....Martin W. Misicko  
Director of Burton Center for Arts and Technology & CTE.....Jason D. Suhr  
Director of Testing & Remediation.....Ben J. Williams  
Chief Information Officer.....Jeffrey A. Terry  
Clerk to the Board.....Angela B. Roberson

# County of Roanoke Organizational Chart





Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**County of Roanoke  
Virginia**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2014**



Executive Director/CEO

# FINANCIAL SECTION

## **Report of Independent Auditor**

To the Honorable Members of the Board of Supervisors  
County of Roanoke, Virginia

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Roanoke, Virginia (the "County"), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Roanoke, Virginia, as of June 30, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



**Emphasis of Matter**

As discussed in Notes 1 and 21 to the financial statements, the County adopted new accounting guidance, *GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and *GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. As a result, net position as of June 30, 2014 has been restated. Our opinions are not modified with respect to this matter.

**Other Matters***Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedule – General Fund, and pension and other postemployment benefits trend information on pages 19-29, 102-103 and 108, and 104-107, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Roanoke, Virginia's basic financial statements. The Introductory Section, Supplementary Information, and Statistical Section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements.

The Supplementary Information and the Schedule of Expenditures and Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information and the Schedule of Expenditures of Federal Awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 13, 2015, on our consideration of the County of Roanoke, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Roanoke, Virginia's internal control over financial reporting and compliance.

A handwritten signature in blue ink that reads "Cheryl Behrnt CP". The signature is written in a cursive style.

Roanoke, Virginia  
November 13, 2015

County of Roanoke, Virginia  
Management's Discussion and Analysis (Unaudited)  
For the Year Ended June 30, 2015

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The management of the County of Roanoke, Virginia (the "County") presents the following discussion and analysis as an overview of the financial activities of the County for the year ended June 30, 2015. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-8 of this report.

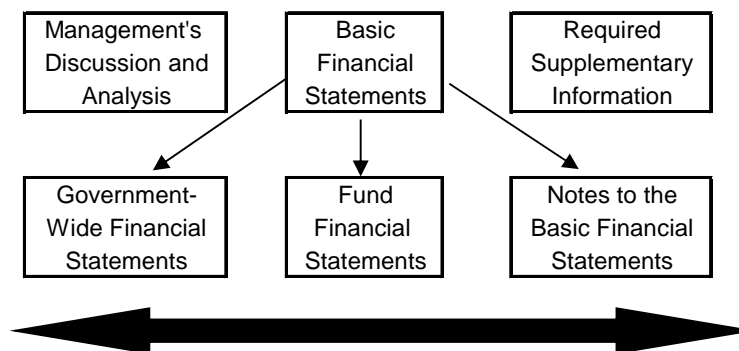
### FINANCIAL HIGHLIGHTS

- The total assets and deferred outflows of the County's governmental activities exceeded its liabilities and deferred inflows as of June 30, 2015 by \$129.0 million (*net position*).
- On a government-wide basis for governmental activities, the County had expenses, net of program revenues, of \$159.8 million, which were \$2.6 million more than general revenues of \$157.2 million (Exhibit II).
- The County's outstanding debt increased by \$8.1 million during fiscal year 2015. This is the net result of new debt issued and refunding debt for capital construction as well as scheduled debt payments made during the year that reduced the principal balance.

### OVERVIEW OF THE BASIC FINANCIAL STATEMENTS

The financial section of the comprehensive annual financial report consists of the following:

#### Components of the Financial Section



Management's discussion and analysis is intended to serve as an introduction to the County of Roanoke's basic financial statements and is unaudited. The basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. In addition, required supplementary information accompanies the basic financial statements and is unaudited.

County of Roanoke, Virginia  
Management's Discussion and Analysis (Unaudited)  
For the Year Ended June 30, 2015

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The basic financial statements present two types of financial statements, each with a different view of the County's finances, the County as a whole (government-wide) and the fund financial statements. The government-wide financial statements provide both long-term and short-term information about the County's overall financial position. The fund financial statements focus on the individual funds of the County, reporting the County's operations in more detail than the government-wide statements. Both perspectives (government-wide and fund) allow the user to address relevant questions, broaden the basis of comparison and enhance the County's accountability.

### **Government-Wide Financial Statements**

The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These financial statements provide information about the County as a whole using the accrual basis of accounting, which is the method used by most private-sector enterprises. All current year revenues and expenses are reported in the Statement of Activities regardless of when cash is received or paid. These statements allow readers to answer the question: "Is the County's financial position, as a whole, better or worse as a result of the year's activities?"

One of the main goals of these two financial statements is to report the County's net position and changes that affected net position during the fiscal year. The amount of net position, which is the difference between assets and deferred outflows and liabilities and deferred inflows, is one way to measure the County's financial position. Over time, increases or decreases in net position are indicators of whether the County's financial condition is improving or deteriorating. Other nonfinancial factors, such as changes in the County's property tax base and the physical condition of the County's infrastructure should also be considered in assessing the overall financial condition of the County.

The government-wide financial statements include not only the County itself (known as the *primary government*), but also a legally separate Roanoke County Public Schools and a legally separate Economic Development Authority for which the County is financially accountable. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself. The government-wide financial statements can be found on pages 32-33 of this report.

In the Statement of Net Position and the Statement of Activities, the County's fund-based activity is classified as follows:

Governmental activities – Most of the County's basic services are reported as governmental activities, including public safety, public works, judicial administration, library, health and welfare, parks, recreation and cultural, community development, education, and general government. Property and other local taxes, and state and federal grants finance most of these activities.

County of Roanoke, Virginia  
Management's Discussion and Analysis (Unaudited)  
For the Year Ended June 30, 2015

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## **Fund Financial Statements**

Government financial statements have traditionally been prepared using the fund financial statement presentation. They provide more detailed information about the County's funds, focusing on its most significant or "major" funds – not the system as a whole. The County utilizes three types of funds:

- **Governmental funds:** Most of the County's basic services are reported in governmental funds, which focus on how resources flow into and out of those funds and the remaining balances at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is described in a reconciliation accompanying the fund financial statements.
- **Proprietary funds:** The County uses Internal Service funds to provide for health, other post employment benefits, dental, and workers' compensation coverage for employees and for general and automobile liability coverage.
- **Fiduciary funds:** The County is trustee, or fiduciary, for the Fire and Rescue Pension Trust Length of Service Awards Program. The County acts in an agency capacity or fiscal agent, for the Roanoke Valley Resource Authority, Virginia Recreational Facilities Authority, the Western Virginia Regional Jail Authority, the Regional Center for Animal Control and Protection and other local agencies. Resources held for other governments, individuals or agencies not part of the County are reported as fiduciary funds. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. The County excludes these activities from the government-wide financial statements because the County cannot use these assets to finance its operations.

The governmental fund financial statements can be found beginning on page 34 of this report.

**Notes to the basic financial statements.** The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found beginning on page 45 of this report.

**Required supplementary information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the County's budgetary comparisons, contributions and progress in funding its obligation to provide pension and postemployment health care benefits to its employees. Required supplementary information can be found beginning on page 102 of this report.

County of Roanoke, Virginia  
Management's Discussion and Analysis (Unaudited)  
For the Year Ended June 30, 2015

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**FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE**

**Summary of Net Position**

As noted earlier, the amount of net position may serve over time as a useful indicator of a government's financial position. The following table reflects the condensed Summary of Net Position as presented in the government-wide financial statements:

<b>Summary of Net Position</b>		
<b>As of June 30, 2015 and 2014</b>		
	<b>Governmental Activities</b>	
	<b>FY2015</b>	<b>FY2014 (restated)*</b>
Current and other assets	\$ 99,665,700	\$ 106,237,791
Capital assets, net	285,811,461	273,931,263
Total assets	<u>385,477,161</u>	<u>380,169,054</u>
Deferred outflows	<u>5,768,856</u>	<u>5,371,619</u>
Other liabilities	12,319,785	10,768,831
Long-term liabilities	229,765,242	233,072,091
Total liabilities	<u>242,085,027</u>	<u>243,840,922</u>
Deferred inflows	<u>20,120,741</u>	<u>10,092,384</u>
Net investment in capital assets	130,671,059	127,038,171
Restricted	6,302,613	7,106,651
Unrestricted	(7,933,423)	(2,537,455)
Total net position	<u>\$ 129,040,249</u>	<u>\$ 131,607,367</u>
*Restated in accordance with GASB statements No. 68 and 71		

In the case of the County, assets and deferred outflows exceed liabilities and deferred inflows by \$129.0 at the close of fiscal year 2015. This decrease of \$2.6 million reflects an overall decrease in the County's financial position and is the result of a combination of factors including 1) decrease in current assets relating to the decline in investment balances 2) increase in net capital assets due to ongoing construction projects 3) increase in liabilities related to pension obligations and 4) expenses exceeding revenues for the year ended.

The largest portion of the County's net position (101.3%) reflects its investment in capital assets (e.g., land, buildings, machinery and equipment) less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Restricted net position (4.9%) is restricted for state and federal grant programs. The remaining balance is unrestricted net position (-6.1%). A negative balance indicates that no funds were available for discretionary purposes.



County of Roanoke, Virginia  
Management's Discussion and Analysis (Unaudited)  
For the Year Ended June 30, 2015

At the end of the current fiscal year, the County was able to report a positive balance in both the net investment in capital assets and the restricted categories and a negative balance in the unrestricted net position category.

### Changes in Net Position

The following table shows the revenue and expenses of the government-wide activities:

Changes in Net Position For the Fiscal Years Ended June 30, 2015 and 2014			
	Governmental Activities		
	FY2015	FY2014 (Restated)	
<b>Revenues</b>			
Program Revenues:			
Charges for services	\$ 13,324,912	\$ 12,684,515	
Operating grants & contributions	27,090,413	30,515,001	
General Revenues:			
Property taxes	108,825,422	106,338,649	
Sales taxes	9,900,197	9,869,029	
Business license taxes	6,440,138	6,732,148	
Communication taxes	3,928,998	3,963,630	
Consumer utility taxes	3,776,369	3,761,168	
Tax on prepared food	4,011,413	3,889,983	
Motor vehicle licenses	2,218,156	2,190,956	
Other local taxes	4,085,975	3,912,364	
Non-categorical state aid	12,229,857	12,229,857	
Other revenues	1,785,500	1,562,021	
<b>Total revenues</b>	<b>197,617,350</b>	<b>197,649,321</b>	
<b>Expenses</b>			
General government	12,397,721	16,914,828	
Judicial administration	2,749,238	2,700,700	
Public safety	48,719,989	47,455,056	
Public works	18,065,834	15,520,933	
Library	4,757,017	5,211,675	
Health & welfare	15,240,781	15,716,422	
Parks, recreation & culture	9,782,293	6,640,738	
Community development	2,793,445	3,011,776	
Education	77,890,528	75,386,420	
Interest and other charges	7,787,622	7,243,036	
<b>Total expenses</b>	<b>200,184,468</b>	<b>195,801,584</b>	
Change in net position	(2,567,118)	1,847,737	
Total net position, beginning of year	131,607,367	129,759,630	
Total net position, end of year	\$ 129,040,249	\$ 131,607,367	
* Restated in accordance with GASB Statements No. 68 & 71			

County of Roanoke, Virginia  
Management's Discussion and Analysis (Unaudited)  
For the Year Ended June 30, 2015

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### **Governmental Activities**

Governmental activities decreased the County's net position by \$2.6 million. The County's total revenues decreased from the prior year by -.02% to \$197.6 million and expenses for all programs and services increased 2.2% to \$200.2 million.

Approximately 55.1% of the County's revenues come from property taxes, 3.3% from business license tax, 2.0% from communications tax, 1.9% from consumer utility tax, 2.0% from tax on prepared food, 1.1% from motor vehicle license, 2.1% from other local tax, 6.7% from charges for services, 13.7% operating grants and contributions, 6.2% from non-categorical state aid, 5.0% from sales tax, and 0.9% from other and miscellaneous revenues.

The County's expenses cover a range of services, with about 38.9% related to Education, 24.3% to Public Safety, 9.0% to Public Works, 7.6% to Health and Welfare, 1.4% to judicial administration, 2.4% to library, 4.9% to parks, recreation and culture, 1.4% to community development, 6.2% to general government, and 3.9% for interest and other charges.

Revenues for governmental activities remained comparable to last fiscal year and total expenses increased \$4.4 million (2.2%) when compared to the prior year. Key elements of these changes were as follows:

- Property tax revenues increased by \$2.5 million (2.3%) during the year. This increase was primarily due to car values continuing to hold strong for personal property taxes and a slight increase in real estate assessments.
- Operating grants and contributions revenues decreased by \$3.4 million (-11.2%) as a result of monies received in 2014 for the renovation of Glenvar High School not being received in 2015.
- Charges for services increased \$0.6 million (5.0%) due to increase from ambulance fees and increases fees collected from parks, recreation and culture activities.
- General government expenses decreased by \$4.5 million (-26.7%) is the result of communication and technology operational expense increases netted against the decline in contribution expenses compared to prior year. In 2014, the County transferred land to the Economic Development Authority.
- Public Safety expenses increased \$1.2 million (2.7%) due to the implementation of a new E911 phone system and the installation of generators at each of the fire stations.
- Public Works expenses increased \$2.5 million (16.4%) primarily as a result of the costs incurred in the renovation of the Social Services building.
- Parks, recreation & culture expenses increased by \$3.1 million (47.3%) in 2015 compared to prior year. In 2014, the contribution of the Explore Park assets resulted in a reduction of expenses.
- Education expenses increased by \$2.5 million (3.3%) during the year as a result of additional depreciation expense in due to the Cave Spring Middle School renovations that were completed in 2014.

County of Roanoke, Virginia  
Management's Discussion and Analysis (Unaudited)  
For the Year Ended June 30, 2015

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**FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS**

**Governmental Funds**

Governmental funds consist of the General Fund, Special Revenue Fund, Debt Service Fund and Capital Projects Fund and account for the general operations of the County. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. In fiscal year 2011, the County implemented new reporting guidance, which replaced the traditional fund balance components. The components of fund balance now include non-spendable, restricted, committed, assigned and unassigned. The County has fund balances in all components at year end.

As of the end of the fiscal year, the County's governmental funds reported combined fund balance of \$72.4 million, a decrease of \$5.4 million in comparison with fiscal year 2014. Of this amount 0.3% (\$189 thousand) constitutes nonspendable fund balance which reflects inventories that are non-liquid in form which cannot be spent, 13.5% (\$9.8 million) constitutes restricted fund balance which is externally restricted for State and Federal grant programs, 53.1% (\$38.4 million) constitutes committed fund balance which is designated for future capital projects, E911, and other general government programs, 2.5% (\$1.8 million) constitutes assigned fund balance which is designated for parks and recreation and other various general government programs, and 30.7% (\$22.2 million) constitutes unassigned fund balance which reflects the County's unappropriated fund balances for all general governmental accounts.

The fund balance of the General Fund decreased \$5.4 million during the current fiscal year. This decrease is attributed to a decrease in transfers in from the capital projects fund, the increase in expenditures related to funds provided to the schools and an increase in expenditures related to the renovations at the Social Service building.

The Special Revenue Fund accounts for proceeds of specific revenue sources that are restricted to expenditures for specific purposes. The restricted fund balance increased from prior year by \$249,617 as a result of the increase in the property taxes and special assessments received from the South Peak district.

The Capital Projects Fund is used to account for the acquisition or construction of major capital facilities. At the end of the current fiscal year, the Capital Projects Fund balance consisted of \$30.6 million committed and \$3.5 million restricted for future capital projects. The fund balance decreased by \$181,905.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

The County's budget is prepared in accordance with the *Code of Virginia*. During the year, the County amended the original budget primarily for the following purposes:

- To reappropriate monies to pay for commitments in the form of encumbrances established prior to June 30, 2015 but not paid by that date.
- To reappropriate grants, donations and other revenues authorized in fiscal year 2015 or earlier, but not expended or encumbered as of June 30, 2015.

County of Roanoke, Virginia  
Management's Discussion and Analysis (Unaudited)  
For the Year Ended June 30, 2015

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- To appropriate grants, donations, and other revenues accepted or adjusted in fiscal year 2015 when official notice of approval was received.
- To appropriate the designated general fund balance to capital projects.

Below is a condensed version of the budgetary comparison of the General Fund original budget, amended budget, and actual amounts for fiscal year 2015.

General Fund						
Budgetary Highlights for 2015						
		Original Budget		Budget as Amended		Actual
Revenues	\$	184,492,521	\$	202,783,358	\$	187,905,480
Expenditures		101,999,283		126,582,384		107,218,114
Transfers out, net		82,493,238		85,847,084		86,103,550
Net change in fund balance	\$	-	\$	(9,646,110)	\$	(5,416,184)

Actual General Fund total revenues fell short of the amended budget by \$14.9 million for fiscal year 2015. The deficit is primarily the result of several reimbursable federal and state grants budgeted for the Roanoke River Greenway, Plantation Road and other various projects. During the year, planning for the projects continued however minimal expenditures were incurred and, therefore, few revenues were received. Expenditures and transfers were less than budgetary estimates by \$19.1 million, resulting in savings at year end primarily due to the \$1.0 million budgeted for social services building renovations projects which are in progress, \$1.5 million for radio and ECC maintenance and capital projects underway, \$1.3 million budgeted for on-going storm water management projects, \$12.9 million in parks, recreation and culture for early-stage greenways projects, and \$2.2 million in planning and zoning. During the year, County departments closely monitored operational budgets, especially travel and training costs, in response to the continuing uncertainty of possible State funding cuts and revenue lags. For the first half of the fiscal year, the County utilized a job bank committee that reviewed all requests to fill vacant positions and part-time hires.

The County Board of Supervisors appropriated \$3.0 million in transfers in fiscal year 2015 to allocate the prior year ending fund balance for future expenditures and capital projects. The County ending fund balance decreased at June 30, 2015 by \$5.4 million compared to the prior fiscal year end. The School Board and County Board of Supervisors have a jointly adopted financial policy designating year end balances for major and minor capital projects.

#### **Proprietary Funds**

The County Internal Service Funds, a proprietary fund type, are presented on the same basis as the government-wide financial statements but is presented in more detail in the fund financial statements.

Unrestricted net position of the Health Insurance, Dental Insurance, and Risk Management funds at the end of the year amounted to \$4.0 million. The net position of Risk Management

County of Roanoke, Virginia  
Management's Discussion and Analysis (Unaudited)  
For the Year Ended June 30, 2015

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decreased by \$327,092, of Health Insurance decreased by \$1,249,856, and of Dental Insurance increased by \$3,630.

### CAPITAL ASSETS

As June 30, 2015, the County had invested \$285.8 million, net of accumulated depreciation, in a variety of capital assets including land, buildings, construction in progress, land improvements, and equipment. The total net increase in the County's investment in capital assets for the current year was \$11.9 million.

Additional information on the County's capital assets can be found in note 9 of the notes to the basic financial statements. Capital assets are illustrated in the following table:

<b>Capital Assets</b>		
<b>As of June 30, 2015 and 2014</b>		
	<b>Governmental Activities</b>	
	<b>FY2015</b>	<b>FY2014</b>
Land	\$ 14,385,573	\$ 14,363,873
Buildings, improvements and systems	320,273,951	321,842,321
Furniture, fixtures, and equipment	58,094,664	54,524,171
Construction in progress	33,086,054	6,350,900
Subtotal	<u>425,840,242</u>	<u>397,081,265</u>
Accumulated depreciation	(140,028,781)	(123,150,002)
Totals	<u>\$ 285,811,461</u>	<u>\$ 273,931,263</u>

Major capital asset events during the current fiscal year included the following:

- Land increased as a result of the purchase of land related to the Plantation Road project.
- Building, improvements and systems decreased by \$1.6 million due to the transfer of certain assets from the County to the Schools.
- Furniture, fixtures, and equipment increased by \$3.6 million due to the purchase of vehicles for various departments, trucks and loaders for general services, enhancement to the 911 phone system, generators for the fire stations, communications and technology equipment for the disaster resiliency site, lighting for parks and recreation ball fields and fuel storage tanks.
- Construction in progress increased by \$26.7 million due to the renovations of Glenvar High School and the Social Services Building in addition to the construction of the Vinton Library along with other minor projects.

County of Roanoke, Virginia  
Management's Discussion and Analysis (Unaudited)  
For the Year Ended June 30, 2015

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**LONG-TERM DEBT**

At June 30, 2015, the County had a number of bonded debt issues outstanding. These include \$5.3 million of general obligation debt (which is privately held) and \$104.3 million of Virginia Public School Authority (VPSA) bonds for School purposes. In addition, \$1.8 million outstanding for literary loan debt issued for School capital projects and \$76.9 million outstanding of lease revenue bonds. Although the issuance of bonds by Virginia counties is not subject to any limitations on amount, counties are prohibited from issuing general obligation bonds unless the issuance has been approved by public referendum. Outstanding debt at June 30, 2015 increased by a net amount of \$8.1 million as a result of the issuance of new VPSA bonds in the current year netted against scheduled debt payments made during the year that reduced the principal balance of outstanding debt.

The County has adopted a debt policy that establishes guidelines and limitations for the issuance of debt. The debt policy addresses the level of total indebtedness the County can reasonably expect to incur without jeopardizing its financial position and to ensure the efficient and effective operation of the County. The County measures its total level of debt through three ratios: 1) net debt per capita (excluding business type funds) should not exceed \$2,500, 2) net debt per assessments should not exceed 3%, and 3) debt service to general fund expenditures should not exceed 10%. As of June 30, 2015, the County's net debt per capita ratio was \$2,014, the net debt to assessments ratio was 2.06%, and the percent of debt service to general fund expenditures was 7.14% based on total debt outstanding.

The County has bond ratings on outstanding lease revenue bonds as follows: Standard & Poor's AA, Moody's Investor Service Aa3, and Fitch AA.

Additional information on the County's long-term debt can be found in note 8 of the notes to the basic financial statements. The following table illustrates the County's outstanding debt:

<b>Outstanding Debt</b>			
<b>As of June 30, 2015 and 2014</b>			
		<b>Governmental Activities</b>	
		<b>FY2015</b>	<b>FY2014</b>
General Obligation bonds	\$	5,332,236	\$ 6,150,390
Lease Revenue bonds		76,949,408	79,182,582
Virginia Public School Authority bonds		104,311,123	92,638,652
State Literary Fund loans		1,825,775	2,273,592
Capital lease		741,516	849,437
Totals	\$	<u>189,160,058</u>	<u>\$ 181,094,653</u>

### **FACTORS INFLUENCING FUTURE BUDGETS AND RATES**

Key factors that are expected to impact future budgets include:

- Current financial market volatility and continued uncertainty of the economy.
- Current and projected State budget reductions.
- Projected increases in retirement contribution rates assessed by the Virginia Retirement System.
- Projected increases in health insurance premiums.
- Volatile fuel and utility prices.
- Funding for the Capital Improvements Program.

### **ECONOMIC FACTORS**

During fiscal year 2015, the State economy mirrored the slow recovery of the national economy. The County continues to forecast and experience relatively flat revenue growth in the local tax base, further challenging the ability to maintain existing service levels.

Fiscal year 2015-16 revenue estimates appear to be performing slightly below budget. While we have always kept a watchful eye on the year-to-date revenue collections and regularly update revenue forecasts, our current fiscal climate dictates that continuous revenue budgeting be a top priority. However, even with this emphasis it is important to be aware of the pitfalls of estimating future revenues in this unstable economic environment.

The County recognizes the value of properly illustrating year-end commitments. Accordingly, the County is able to utilize all or portions of surpluses at the end of the current year as a source of funding in a subsequent year, while also meeting the County's fund balance and capital policies, and maintain desired reserves for future needs.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the resources it receives. If you have questions about this report or need additional financial information, contact the Director of Finance, County of Roanoke, 5204 Bernard Drive, Suite 300E, Roanoke, Virginia 24018, telephone (540) 772-2020, or visit the County's web site at [www.roanokecountyva.gov](http://www.roanokecountyva.gov).





# BASIC FINANCIAL STATEMENTS

**COUNTY OF ROANOKE, VIRGINIA**  
**Statement of Net Position**  
**June 30, 2015**

**Exhibit I**

	<b>Governmental</b>	<b>Component</b>
	<b>Activities</b>	<b>Units</b>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 33,097,527	\$ 25,623,990
Cash and investments with fiscal agents	8,687,300	-
Investments	29,403,123	9,875,919
Accounts receivable	11,312,940	858,184
Due from other governments	16,479,876	4,993,561
Inventories	189,474	459,286
Other postemployment benefit asset	-	227,355
Net pension asset	-	875,797
Land held for resale	-	4,680,024
Prepaid and other assets	495,460	275,579
Capital assets:		
Land and construction in progress	47,471,627	12,669,957
Other capital assets, net	238,339,834	34,614,916
Capital assets, net	<u>285,811,461</u>	<u>47,284,873</u>
Total assets	<u>385,477,161</u>	<u>95,154,568</u>
<b>DEFERRED OUTFLOWS</b>		
Debt refunds resulting in loss transactions	1,193,839	-
Resources related to pension plan	4,575,017	10,445,845
Total deferred outflows	<u>5,768,856</u>	<u>10,445,845</u>
<b>LIABILITIES</b>		
Accounts payable	6,656,342	1,032,197
Accrued liabilities	1,904,032	2,180,392
Unearned revenues	646,569	112,748
Accrued interest payable	3,112,842	36,303
Long-term liabilities:		
Portion due or payable within one year:		
Bonds payable	13,286,737	-
Compensated absences	2,769,103	738,869
Claims payable	1,543,509	1,752,768
Obligation under capital leases	111,872	452,286
Portion due or payable after one-year:		
Bonds payable	175,131,805	7,000,000
Compensated absences	2,487,538	1,967,240
Claims payable	1,681,028	555,858
Obligation under capital leases	629,644	484,939
Net pension liability	32,124,006	117,833,000
Total liabilities	<u>242,085,027</u>	<u>134,146,600</u>
<b>DEFERRED INFLOWS</b>		
Deferred tax revenues	9,271,192	-
Resources related to pension plan	10,849,549	23,035,363
Total deferred inflows	<u>20,120,741</u>	<u>23,035,363</u>
<b>NET POSITION</b>		
Net investment in capital assets	130,671,059	39,347,648
Restricted for:		
Grants and other governmental programs	6,302,613	-
Instructional grants	-	75,508
Emergency contingency	-	2,000,000
Unrestricted	(7,933,423)	(93,004,706)
Total net position	<u>\$ 129,040,249</u>	<u>\$ (51,581,550)</u>

See accompanying notes to basic financial statements.

**COUNTY OF ROANOKE, VIRGINIA**  
**Statement of Activities**  
**For the Year Ended June 30, 2015**

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenues and Changes in Net Position	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Component Units
<b>Primary Government</b>						
General government	\$ 12,397,721	\$ 569,654	\$ 551,370	\$ -	\$ (11,276,697)	\$ -
Judicial administration	2,749,238	1,110,870	1,206,323	-	(432,045)	-
Public safety	48,719,989	5,066,198	6,183,817	-	(37,469,974)	-
Public works	18,065,834	316,412	-	-	(17,749,422)	-
Library	4,757,017	59,325	156,988	-	(4,540,704)	-
Health and welfare	15,240,781	717,266	10,435,756	-	(4,087,759)	-
Parks, recreation, and culture	9,782,293	4,976,079	173,455	-	(4,632,759)	-
Community development	2,793,445	509,108	24,455	-	(2,259,882)	-
Education	77,890,528	-	8,358,249	-	(69,532,279)	-
Interest and other charges	7,787,622	-	-	-	(7,787,622)	-
Total governmental activities	<u>\$ 200,184,468</u>	<u>\$ 13,324,912</u>	<u>\$ 27,090,413</u>	<u>\$ -</u>	<u>(159,769,143)</u>	<u>-</u>
<b>Total component units</b>	<u>\$ 148,219,401</u>	<u>\$ 3,932,791</u>	<u>\$ 25,685,624</u>	<u>\$ 1,814,146</u>	<u>-</u>	<u>(116,786,840)</u>
<b>General revenues:</b>						
Real estate and personal property					108,825,422	-
Local share of sales tax					9,900,197	-
Business license taxes					6,440,138	-
Communications taxes					3,928,998	-
Consumer utility taxes					3,776,369	-
Tax on prepared food					4,011,413	-
Motor vehicle licenses					2,218,156	-
Other local taxes					4,085,975	-
Payments from Roanoke County					-	67,621,895
Non-categorical state aid					-	53,150,488
Incremental tax revenues					12,229,857	305,155
Special assessment revenues					-	160,000
Gain on sale of capital assets					123,232	13,733
Interest and Investment earnings					1,582,887	2,629
Miscellaneous					79,381	401,505
Total general revenues					<u>157,202,025</u>	<u>121,655,405</u>
Change in net position					(2,567,118)	4,868,565
Total net position at beginning of year (as restated Note 21)					131,607,367	(56,450,115)
Total net position at end of year					<u>\$ 129,040,249</u>	<u>\$ (51,581,550)</u>

See accompanying notes to basic financial statements.

**COUNTY OF ROANOKE, VIRGINIA**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2015**

	General	Special Revenue	Debt Service	Capital Projects	Total Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 14,412,812	\$ 397,672	\$ 203,705	\$ 14,353,003	\$ 29,367,192
Cash and investments with fiscal agents	-	-	29	8,687,271	8,687,300
Investments	13,040,981	-	-	12,986,865	26,027,846
Receivables	11,195,314	9,471	-	15,047	11,219,832
Interfund receivable	-	-	-	746,619	746,619
Due from other governments	16,479,876	-	-	-	16,479,876
Inventories	189,474	-	-	-	189,474
Total assets	<u>\$ 55,318,457</u>	<u>\$ 407,143</u>	<u>\$ 203,734</u>	<u>\$ 36,788,805</u>	<u>\$ 92,718,139</u>
<b>LIABILITIES AND</b>					
Accounts payable	\$ 3,804,326	\$ 12,515	\$ -	\$ 2,757,669	\$ 6,574,510
Accrued wages and benefits	1,899,654	-	-	704	1,900,358
Unearned revenue	634,509	-	-	10,776	645,285
Interfund payable	746,619	-	-	-	746,619
Total liabilities	<u>7,085,108</u>	<u>12,515</u>	<u>-</u>	<u>2,769,149</u>	<u>9,866,772</u>
<b>DEFERRED INFLOWS</b>					
Deferred tax revenues	9,271,192	-	-	-	9,271,192
Unavailable revenues	1,182,425	-	-	-	1,182,425
	<u>10,453,617</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>10,453,617</u>
<b>FUND BALANCES</b>					
Nonspendable	189,474	-	-	-	189,474
Restricted	5,907,985	394,628	-	3,461,081	9,763,694
Committed	7,656,047	-	203,734	30,558,575	38,418,356
Assigned	1,801,280	-	-	-	1,801,280
Unassigned	22,224,946	-	-	-	22,224,946
Total fund balances	<u>37,779,732</u>	<u>394,628</u>	<u>203,734</u>	<u>34,019,656</u>	<u>72,397,750</u>
Total liabilities, deferred inflows and fund balances	<u>\$ 55,318,457</u>	<u>\$ 407,143</u>	<u>\$ 203,734</u>	<u>\$ 36,788,805</u>	<u>\$ 92,718,139</u>

(continued)

**COUNTY OF ROANOKE, VIRGINIA**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2015**

**Reconciliation of the Governmental Funds' Balance Sheet to the Statement of Net Position**

Total fund balances for governmental funds	\$ 72,397,750
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Total net capital assets reported for governmental activities in the Statement of Net Position is different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Those assets consist of:

Land and construction in progress	47,471,627	
Other capital assets, net of \$140,028,781 of accumulated depreciation	238,339,834	
Total capital assets, net		285,811,461

Internal service funds (Exhibit V) are used by the County to charge the cost of health, dental, and risk management to individual funds. These assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position. Internal service fund net position is:	3,983,270
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County revenues that are earned but not considered available are not current financial resources and, therefore, are not reported in the governmental funds.	1,182,425
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Long-term assets or liabilities are not due and payable in the current period and, therefore, are not reported as assets or liabilities in the governmental funds. Balances at June 30, 2015 are:

Prepaid and other assets	399,583	
Accrued interest payable	(3,112,842)	
Bonds payable	(188,418,542)	
Obligation under capital lease	(741,516)	
Compensated absences	(5,256,641)	
Net pension obligation	(32,124,006)	
Total long-term assets and liabilities		(229,253,964)

Deferred outflows and inflows or resources related to debt refunds and pensions are applicable to future periods and, therefore, are not reported in the governmental funds. Balances at June 30, 2015 are:

Deferred outflow from debt refunds resulting in loss transactions	1,193,839	
Deferred outflows of resources related to pension plan	4,575,017	
Deferred inflow of resources related to pension plan	(10,849,549)	
Total deferred outflows and inflows		(5,080,693)

Total net position of governmental activities (Exhibit I)	\$ 129,040,249
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**COUNTY OF ROANOKE, VIRGINIA**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended June 30, 2015**

	General	Special Revenue	Debt Service	Capital Projects	Total Governmental Funds
<b>REVENUES</b>					
General property taxes	\$ 109,327,222	\$ 387,965	\$ -	\$ -	\$ 109,715,187
Other local taxes	34,171,338	77,190	-	-	34,248,528
Permits, fees, and licenses	743,224	-	-	-	743,224
Fines and forfeitures	549,582	-	-	-	549,582
Use of money and property	650,142	-	8	76,806	726,956
Charges for services	8,570,892	-	-	602,118	9,173,010
Intergovernmental revenue	31,017,347	-	4,125,344	4,232,905	39,375,596
Locality compensation payments	-	-	124,568	-	124,568
Miscellaneous	2,875,733	9,471	342	19,150	2,904,696
Total revenues	<u>\$ 187,905,480</u>	<u>\$ 474,626</u>	<u>\$ 4,250,262</u>	<u>\$ 4,930,979</u>	<u>\$ 197,561,347</u>
<b>EXPENDITURES</b>					
Current operating:					
General government	\$ 12,680,566	\$ -	\$ -	\$ -	\$ 12,680,566
Judicial administration	2,675,518	-	-	-	2,675,518
Public safety	44,001,157	-	-	-	44,001,157
Public works	16,526,594	-	-	-	16,526,594
Library	3,826,494	-	-	-	3,826,494
Health and welfare	17,272,394	-	-	-	17,272,394
Parks, recreation, and culture	8,151,576	-	-	-	8,151,576
Community development	2,083,815	58,544	-	-	2,142,359
Education	65,947,374	-	-	-	65,947,374
Debt service:					
Principal	-	-	11,389,614	-	11,389,614
Interest and other charges	-	166,465	7,887,332	36,218	8,090,015
Capital outlay	-	-	-	30,473,036	30,473,036
Total expenditures	<u>\$ 173,165,488</u>	<u>\$ 225,009</u>	<u>\$ 19,276,946</u>	<u>\$ 30,509,254</u>	<u>\$ 223,176,697</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ 14,739,992</u>	<u>\$ 249,617</u>	<u>\$ (15,026,684)</u>	<u>\$ (25,578,275)</u>	<u>\$ (25,615,350)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Issuance of bonds	-	-	-	17,835,000	17,835,000
Premium on bonds	-	-	-	2,204,864	2,204,864
Proceeds from sale of land and equipment	-	-	-	123,232	123,232
Transfers in	880,174	-	15,014,404	5,267,081	21,161,659
Transfers out	(21,036,350)	-	-	(33,807)	(21,070,157)
Total other financing sources (uses), net	<u>\$ (20,156,176)</u>	<u>\$ -</u>	<u>\$ 15,014,404</u>	<u>\$ 25,396,370</u>	<u>\$ 20,254,598</u>
Net change in fund balances	<u>\$ (5,416,184)</u>	<u>\$ 249,617</u>	<u>\$ (12,280)</u>	<u>\$ (181,905)</u>	<u>\$ (5,360,752)</u>
Total fund balances at beginning of year	<u>43,195,916</u>	<u>145,011</u>	<u>216,014</u>	<u>34,201,561</u>	<u>77,758,502</u>
Total fund balances at end of year	<u>\$ 37,779,732</u>	<u>\$ 394,628</u>	<u>\$ 203,734</u>	<u>\$ 34,019,656</u>	<u>\$ 72,397,750</u>

(continued)

**COUNTY OF ROANOKE, VIRGINIA**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended June 30, 2015**

**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances  
of Governmental Funds to the Statement of Activities**

Net change in fund balances-total governmental funds \$ (5,360,752)

Total change in net position reported for governmental activities in the Statement of  
Activities is different due to:

Internal service funds (See Exhibit VI) are used by the County to charge the cost of health, dental, and risk management to individual funds. The change in net position of internal service funds is reported with governmental activities. (1,573,318)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds. 35,105

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the costs of these assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (\$31,708,408) were over depreciation expense (\$19,828,209) in the current period. 11,880,199

Long-term liabilities, including bond and other obligation proceeds, are reported as financing sources in governmental funds and, thus, contribute to the change in fund balance. In the Statement of Net Position, however, issuing debt increases long-term liabilities and does not affect the change in net position. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the Statement of Net Position.

Obligation under debt issuances	(20,039,864)	
Repayments of principal	11,389,614	
Locality compensation payment	(124,568)	
Net adjustment		(8,774,818)

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the Statement of Activities, which is presented on the accrual basis, expenses and changes in liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. This adjustment combines the net change of the following:

Compensated absences	(180,167)	
Accrued interest payable	302,393	
Net adjustment		122,226

Governmental funds report pension contributions as expenditures. However, in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense. 1,104,240

Change in net position of governmental activities (Exhibit II) \$ (2,567,118)

See accompanying notes to basic financial statements.

**COUNTY OF ROANOKE, VIRGINIA**  
**Statement of Net Position**  
**Proprietary Funds**  
**June 30, 2015**

	<b>Internal Service Funds</b>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 3,730,335
Investments	3,375,277
Accounts receivable	93,108
Prepaid expenses	95,877
Total current assets	<u>7,294,597</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable	81,832
Accrued wages and benefits	3,674
Unearned revenues	1,284
Claims payable	1,543,509
Total current liabilities	<u>1,630,299</u>
Noncurrent liabilities:	
Claims payable	<u>1,681,028</u>
Total noncurrent liabilities	<u>1,681,028</u>
Total liabilities	<u>3,311,327</u>
Net Position:	
Unrestricted	<u>3,983,270</u>
Total net position	<u><u>\$ 3,983,270</u></u>

See accompanying notes to basic financial statements



Exhibit VI

**COUNTY OF ROANOKE, VIRGINIA**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**Proprietary Funds**  
**For the Year Ended June 30, 2015**

	<b>Internal Service Funds</b>
<b>OPERATING REVENUES</b>	
Charges for services	\$ 10,391,571
Total operating revenues	<u>10,391,571</u>
<b>OPERATING EXPENSES</b>	
Purchased services	1,218,597
Personal services	156,171
Claims	10,513,062
Administrative charges	7,791
Total operating expenses	<u>11,895,621</u>
Operating loss	<u>(1,504,050)</u>
<b>NONOPERATING REVENUES</b>	
Investment income	<u>22,234</u>
Total nonoperating revenues	<u>22,234</u>
Loss before transfers	(1,481,816)
Transfers in	754,865
Transfers out	<u>(846,367)</u>
Change in net position	(1,573,318)
Total net position at beginning of year	5,556,588
Total net position at end of year	<u><u>\$ 3,983,270</u></u>

See accompanying notes to basic financial statements.

**Exhibit VII**

**COUNTY OF ROANOKE, VIRGINIA  
Statement of Cash Flows  
Proprietary Funds  
For the Year Ended June 30, 2015**

	<b>Internal Service Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Cash received from interfund services provided	\$ 10,391,571
Payments to suppliers	(1,210,603)
Payments to employees	(153,074)
Claims paid	(10,596,012)
Other payments, net	(132,170)
Cash used in operating activities	<u>(1,700,288)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Transfers to other funds, net	(91,502)
Interfund loans-proceeds and collections	7,559
Cash used in noncapital financing activities	<u>(83,943)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Sale of investments	2,169,727
Interest and dividends received	22,234
Cash provided by investing activities	<u>2,191,961</u>
Increase in cash and cash equivalents	407,730
Cash and cash equivalents at beginning of the year	<u>3,322,605</u>
Cash and cash equivalents at end of the year	<u><u>\$ 3,730,335</u></u>
<b>Reconciliation of operating loss to net cash used in operating activities:</b>	
Operating loss	\$ (1,504,050)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Change in assets and liabilities:	
Accounts receivable	(133,454)
Accounts payable	15,785
Claims payable	(82,950)
Accrued wages and benefits	3,097
Deferred revenue	1,284
Cash used in operating activities	<u><u>\$ (1,700,288)</u></u>

See accompanying notes to basic financial statements.

**COUNTY OF ROANOKE, VIRGINIA**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**June 30, 2015**

	<u>*Pension Trust</u> <u>Fire and Rescue</u> <u>Pension Trust</u> <u>Length of Service</u> <u>Awards Program</u>	<u>OPEB</u> <u>Trust</u>	<u>Agency Funds</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ -	\$ -	\$ 26,409,025
Investments	-	-	8,843,204
Investments held by trustee, at fair value			
Unallocated group annuity contract	3,220,680	-	-
Other pooled funds	-	4,854,742	-
Total assets	<u>3,220,680</u>	<u>4,854,742</u>	<u>35,252,229</u>
<b>LIABILITIES</b>			
Accounts payable	-	-	35,252,229
Total liabilities	<u>-</u>	<u>-</u>	<u>35,252,229</u>
<b>NET POSITION</b>			
Held in trust for pension and other postemployment benefits	<u>\$ 3,220,680</u>	<u>\$ 4,854,742</u>	<u>\$ -</u>

\*For period ending July 31, 2015

See accompanying notes to basic financial statements.

**COUNTY OF ROANOKE, VIRGINIA**  
**Statement of Changes in Fiduciary Net Position**  
**Pension Trust and OPEB Trust**  
**For the Year Ended June 30, 2015**

	<u>*Pension Trust</u> <u>Fire and Rescue</u> <u>Pension Trust</u> <u>Length of Service</u> <u>Awards Program</u>	<u>OPEB Trust</u>
<b>ADDITIONS</b>		
Contributions for beneficiaries	\$ 367,683	\$ -
Contributions from employer	-	49,852
Investment income:		
Interest and dividends	-	1,874
Realized gains	97,996	103,629
Total investment income	97,996	105,503
Total additions	465,679	155,355
<b>DEDUCTIONS</b>		
Members' benefits	331,411	-
Administrative fees	4,864	6,091
Total deductions	336,275	6,091
Change in net position	129,404	149,264
Total net position at beginning of year	3,091,276	4,705,478
Total net position at ending of year	<u>\$ 3,220,680</u>	<u>\$ 4,854,742</u>

\*For period ending July 31, 2015.

See accompanying notes to basic financial statements.

**COUNTY OF ROANOKE, VIRGINIA**  
**Combining Statement of Net Position**  
**Component Units**  
**June 30, 2015**

	Roanoke County Public Schools	Economic Development Authority	South Peak Community Development Authority	Total Component Units
<b>ASSETS</b>				
Cash and cash equivalents	\$ 24,974,682	\$ 649,308	\$ -	\$ 25,623,990
Investments	9,875,919	-	-	9,875,919
Accounts and other receivables	858,033	151	-	858,184
Due from other governments	4,549,860	-	443,701	4,993,561
Inventory	459,286	-	-	459,286
Prepaid and other assets	275,579	-	-	275,579
Other postemployment benefit asset	227,355	-	-	227,355
Land held for resale	-	4,680,024	-	4,680,024
Net pension asset	875,797	-	-	875,797
Capital assets:				
Land and construction in progress	6,056,271	-	6,613,686	12,669,957
Other capital assets, net	34,614,916	-	-	34,614,916
Capital assets, net	40,671,187	-	6,613,686	47,284,873
Total assets	82,767,698	5,329,483	7,057,387	95,154,568
<b>Deferred outflows of resources</b>				
Deferred outflows of resources related to pension	10,445,845	-	-	10,445,845
Total deferred outflows of resources	10,445,845	-	-	10,445,845
<b>LIABILITIES</b>				
Accounts payable	983,124	-	49,073	1,032,197
Accrued liabilities	2,180,371	21	-	2,180,392
Unearned revenue	112,748	-	-	112,748
Accrued interest payable	-	-	36,303	36,303
Long-term liabilities:				
Portion due or payable within one year:				
Compensated absences	738,869	-	-	738,869
Claims payable	1,752,768	-	-	1,752,768
Capital lease obligation	452,286	-	-	452,286
Portion due or payable after one year:				
Bonds payable	-	-	7,000,000	7,000,000
Compensated absences	1,967,240	-	-	1,967,240
Claims payable	555,858	-	-	555,858
Capital lease obligation	484,939	-	-	484,939
Net pension liability	117,833,000	-	-	117,833,000
Total liabilities	127,061,203	21	7,085,376	134,146,600
<b>Deferred inflows of resources</b>				
Deferred inflows of resources related to pension	23,035,363	-	-	23,035,363
Total deferred inflows of resources	23,035,363	-	-	23,035,363
<b>NET POSITION</b>				
Net investment in capital assets	39,733,962	-	(386,314)	39,347,648
Restricted for:				
Instructional grants	75,508	-	-	75,508
Emergency contingency	2,000,000	-	-	2,000,000
Unrestricted (deficit)	(98,692,493)	5,329,462	358,325	(93,004,706)
Total net (deficit) position	\$ (56,883,023)	\$ 5,329,462	\$ (27,989)	\$ (51,581,550)

See accompanying notes to basic financial statements

**COUNTY OF ROANOKE, VIRGINIA**  
**Combining Statement of Activities**  
**Component Units**  
**For the Year Ended June 30, 2015**

Functions/Programs	Program Revenues			Net (Expenses) Revenues and Changes in Net Position				
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Public Schools	Economic Development Authority	South Peak Community Development Authority	Total Component Units
Roanoke County Public Schools	\$ 148,157,365	\$ 3,932,791	\$ 25,685,624	\$ 1,814,146	\$ (116,724,804)	\$ -	-	\$ (116,724,804)
Economic Development Authority	5,105	-	-	-	-	(5,105)	-	(5,105)
South Peak Community Development Authority	56,931	-	-	-	-	-	(56,931)	(56,931)
Total component units	<u>\$ 148,219,401</u>	<u>\$ 3,932,791</u>	<u>\$ 25,685,624</u>	<u>\$ 1,814,146</u>	<u>(116,724,804)</u>	<u>(5,105)</u>	<u>(56,931)</u>	<u>(116,786,840)</u>
General revenues:								
Payments from Roanoke County					67,617,035	4,860	-	67,621,895
Non-categorical state aid					53,150,488	-	-	53,150,488
Incremental tax revenues					-	-	305,155	305,155
Special assessment revenues					-	-	160,000	160,000
Gain on sale of capital assets					13,733	-	-	13,733
Interest and Investment earnings					-	2,629	-	2,629
Miscellaneous					383,462	18,043	-	401,505
Total general revenues					<u>121,164,718</u>	<u>25,532</u>	<u>465,155</u>	<u>121,655,405</u>
Change in net position					4,439,914	20,427	408,224	4,868,565
Total net (deficit) position at beginning of year					(61,322,937)	5,309,035	(436,213)	(56,450,115)
Total net (deficit) position at end of year					<u>\$ (56,883,023)</u>	<u>\$ 5,329,462</u>	<u>\$ (27,989)</u>	<u>\$ (51,581,550)</u>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**(1) Summary of Significant Accounting Policies**

**Financial Reporting Entity**

Formed in 1838, the County of Roanoke, Virginia (the County) is a county government within the Commonwealth of Virginia (the Commonwealth or the State). The County is a municipal corporation governed by an elected five-member Board of Supervisors (the Board), one from each of the five magisterial districts that appoints a County Administrator. There are also five elected Constitutional Officers who are independent of the Roanoke County Government by law and serve as Clerk of the Circuit Court, Commissioner of the Revenue, Commonwealth Attorney, Sheriff and Treasurer.

The County's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America (the GAAP) as applicable to government units. The Governmental Accounting Standards Board (the GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County's financial reporting entity is defined and its financial statements are presented in accordance with GAAP, which defines the distinction between the County as the Primary Government and its related entities. Accordingly, these financial statements present the County and its component units, entities for which the County is considered to be financially accountable, hereafter referred to as the Reporting Entity.

**Discretely Presented Component Units**

Discretely presented component units are entities that are legally separate organizations for which the elected officials of the Primary Government are financially accountable or for which the nature and significance of their relationship with a Primary Government are such that exclusion would cause the Reporting Entity's financial statements to be misleading. They are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County.

**Roanoke County Public Schools**

The Roanoke County Public School Board (the School Board) is responsible for overseeing elementary and secondary public education within the government's jurisdiction. The members of the School Board are elected by the citizens of Roanoke County. However, the Roanoke County Public Schools (the School System) is fiscally dependent upon the County because its Board approves the School System's budget, levies the necessary taxes to finance operations, and approves the borrowing of money and issuance of debt to support School System operations and infrastructure. The School System's financial information is presented within the Discretely Presented Component Units' column to emphasize that it is legally separate from the Primary Government. The School System has separately issued financial statements, which may be obtained by writing the Roanoke County Public Schools Department of Budget and Finance, 5937 Cove Road, Roanoke, VA 24018 or visit their website at [www.rcs.k12va.us](http://www.rcs.k12va.us).

**Economic Development Authority of Roanoke County, Virginia**

The Economic Development Authority of Roanoke County, Virginia (the EDA or the Authority) was created as a political subdivision of the Commonwealth of Virginia by ordinance of the Roanoke County Board on August 11, 1971, pursuant to the provisions

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

of the Industrial Development and Revenue Bond Act (Chapter 49, Section 15.2 et. Seq., of the Code of Virginia (1950), as amended). The Authority is governed by a board of directors appointed by the County's Board. As a result, the Authority's revenues and expenses may be influenced by the decisions made by the County. The Authority is authorized to acquire, own, lease, and dispose of properties aimed at promoting industry and developing trade by encouraging enterprises to locate and remain in the Roanoke Valley. In addition, the Authority is authorized to issue revenue bonds for the purpose of obtaining and constructing facilities, for which related liabilities may be retained by the Authority or may be assumed by the enterprises for which facilities are constructed. Collection of revenues pledged to liquidate the bonds may be assigned to a trustee. The revenue bonds are not deemed to constitute a debt of pledge of the faith and credit of the Commonwealth of Virginia or any municipality thereof and are payable solely from revenues generated from the lease of facilities constructed, which may be secured by a deed of trust on those facilities. The EDA financial information is presented within the Discretely Presented Component Units' column to emphasize that it is legally separate from the primary government. The Authority does not issue separate financial statements.

**South Peak Community Development Authority**

The South Peak Community Development Authority (the CDA) was created as a political subdivision of the Commonwealth of Virginia by ordinance of the County Board on August 24, 2010 pursuant to the provisions of the Virginia Water and Waste Authorities Act (Chapter 51, Section 15.2 et. Seq., of the Code of Virginia (1950), as amended). The CDA is governed by a board of directors appointed by the County's Board. As a result, the CDA's revenues and expenses may be influenced by the decisions made by the County. The creation of the CDA was the result of a petition filed with the Board by the land owners within the South Peak Community Development District (the District). The District consists of approximately 62.5 acres of land within the County intended to be a mixed use development consisting of commercial and residential. The CDA was created to assist in financing the infrastructure, improvements and services in connection with the development of the land. The funding for these improvements will be through bonds issued by the CDA, special assessments to be levied pursuant to Section 15.2-5158(A)(5) of the Code of Virginia (1950), as amended, and contributions made by the County of certain incremental tax revenues generated within the District. Any bonds issued by the CDA, or any other financing arrangements entered into by the CDA are the obligations of the CDA, and will not be a debt or other obligation of the County nor does it constitute a pledge of the faith and credit of the County. The CDA's financial information is presented within the Discretely Presented Component Units' column to emphasize that it is legally separate from the primary government. The CDA has separately issued financial statements, which may be obtained by writing to the County of Roanoke Finance Department, 5204 Bernard Drive, Roanoke, VA 24018

**Related Organizations**

As the custodian of public funds, the County's Treasurer invests all public monies held on deposit with the County. In the case of the separate agencies listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activities of the following organizations are accounted for as Agency funds within the County's financial records:



**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

Roanoke Valley Resource Authority  
Commonwealth Fund  
Special Welfare Fund  
Cable TV  
Roanoke Valley Greenway Commission  
Virginia Recreational Facilities Authority  
Regional Fire Training Center  
Western Virginia Regional Jail Authority  
Regional Center for Animal Care and Protection

**Government-wide and Fund Financial Statements**

The basic financial statements include both government-wide (based on the County as a whole) and fund financial statements with all non-fiduciary activities categorized as governmental or proprietary. Fiduciary activities, whose resources are not available to finance the County's programs, are not included in the government-wide statements. In accordance with GAAP, the County's financial statements are comprised of the following components:

**Government-wide Financial Statements**

The reporting model includes financial statements prepared using full accrual accounting for all the County's activities. This approach includes not just current assets and liabilities but also capital assets, deferred inflows and outflows, and long-term liabilities. Accrual accounting also reports all of the revenues and cost of providing services each year, not just those received or paid in the current year or soon thereafter.

**Statement of Net Position**

The Statement of Net Position is designed to display the financial position of the Primary Government and its discretely presented component units. The County reports all capital assets, net of accumulated depreciation, in the government-wide Statement of Net Position and report depreciation expense – the cost of “using up” capital assets - in the Statement of Activities. The net position of a government may be broken down into three categories; 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

**Statement of Activities**

The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each government function. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants)

**Fund Financial Statements**

The Fund financial statements organize and report the financial transactions and balances of the County on the basis of fund categories. Separate statements for each of the County's three fund categories – Governmental (e.g., General), Proprietary (e.g., Internal Service) and Fiduciary are presented. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. For the governmental funds, the financial statements consist of a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances, which are presented on current financial resources and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. For the Internal Service funds, the financial statements

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

consist of a Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position, and Statement of Cash Flows. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, fund equity, revenues and expenditures or expenses, as appropriate. Fiduciary fund statements are used to report assets that are held in a trustee or agency capacity and consist of a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position

**Reconciliation of Government-wide and Fund Financial Statements**

A summary reconciliation of the difference between the total governmental fund balances and total net position for governmental activities, as shown in the government-wide Statement of Net Position, is presented in an accompanying reconciliation to the governmental funds' Balance Sheet. The asset and liability elements, which comprise the reconciliation differences, stem from governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting while the government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting.

A summary reconciliation of the difference between net changes in governmental fund balances and change in net position for governmental activities as shown on the government-wide Statement of Activities is presented in a reconciliation to the governmental funds' Statement of Revenues, Expenditures, and Changes in Fund Balances. The revenue and expense elements, which comprise the reconciliation differences, stem from governmental funds using the current financial resources measurement focus and the modified accrual basis of accounting while the government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting.

**Measurement Focus and Basis of Presentation**

***Government-wide Financial Statements:*** The Statement of Net Position and the Statement of Activities display information about the County as a whole, except for fiduciary funds, and are prepared using the economic resources measurement focus, which differs from the manner in which governmental fund financial statements are prepared.

The government-wide Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and, therefore, are clearly identifiable to a particular function. Program revenues include charges for services, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County. The County does not allocate indirect expenses.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. An exception to this rule is where the elimination of the interfund activity would distort the direct costs and program revenues reported for the various functions.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**Fund Financial Statements:** Financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances and changes therein. Fund financial statements are designed to present financial information of the County at this more detailed level. The emphasis of fund financial statements is on major governmental and proprietary funds, each displayed in a separate column. The following is a brief description of the specific funds used by the County:

- **Governmental Funds** – These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within thirty days after year-end. Accordingly, real and personal property taxes are recorded as deferred revenue and receivables when billed. Sales taxes, which are collected by the State by year-end and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the State, which is generally in the month preceding receipt by the County. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. The individual governmental funds are:
  - General Fund – This fund accounts for all revenues and expenditures applicable to the general operations of the County that are not required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service and interest income. A significant part of the General Fund's revenues is used principally to finance the operations of the Roanoke County Public Schools. The General Fund is considered a major fund for reporting purposes.
  - Special Revenue Fund – This fund accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes. The Special Revenue Fund consists of activity related to the South Peak Community Development Authority. Revenues are derived primarily from property taxes, other local taxes, and special assessments collected within the South Peak district. The Special Revenue Fund is considered a major fund for reporting purposes.
  - Debt Service Fund – This fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and other related costs. The Debt Service Fund is considered a major fund for reporting purposes.
  - Capital Projects Fund – This fund accounts for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by the proprietary fund. The Capital Projects Fund is considered a major fund for reporting purposes.
- **Internal Service Funds** – These funds account for employee health, dental, and workers' compensation coverage provided to other departments on a cost-reimbursement basis and they derive their funding from charges assessed to the user departments and

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

employees. These funds are included in the governmental activities for government-wide reporting purposes. As a general rule, the effect of interfund activity has been eliminated from the government-wide statements. The excess revenue or expenses for the fund are allocated to the appropriate functional activity.

Additionally, the County reports the following Fiduciary funds:

- ***Pension and Other Postemployment Benefits (OPEB) Trust Fund*** – These are fiduciary funds used to account for the assets held in trust for the employees and beneficiaries of its defined benefit pension and OPEB plans, which include the Other Postemployment Benefits, and the Fire and Rescue Length of Service Awards Program.
- ***Agency Funds*** – These are fiduciary funds used to account for assets held by the County in a trustee capacity or as agent or custodian for other governmental units or other funds. They are presented in the fund financial statements by type. The County's Agency funds include assets held for entities for which the County is the fiscal agent. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

**Basis of Accounting**

The basis of accounting determines when transactions are recorded in the financial records and reported in the financial statements.

***Government-wide, Proprietary Fund, and Fiduciary Fund Financial Statements.***

The government-wide, proprietary, pension and other postemployment benefits trust fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Agency funds report assets and liabilities and have no measurement focus and only use the accrual basis of accounting.

***Governmental Fund Financial Statements.*** Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting wherein revenues are recognized when measurable and available. The County considers all revenues reported in the governmental funds to be available if the revenues are collected within thirty days after year-end. Expenditures are recorded when the related fund liability is incurred, except compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

***Revenues: Exchange and Non-exchange Transactions*** – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within thirty days of fiscal year end.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

Non-exchange transactions are transactions in which the County receives value without directly giving value in return. Taxes (e.g. real and personal property, sales), licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. Taxes are levied to fund a subsequent fiscal period are recorded as a deferred inflow at fiscal year-end. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of yearend). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of yearend). All other revenue items are considered to be measurable and available only when cash is received by the government. On a modified accrual basis, revenue from non-exchange transactions must be available before it can be recognized.

**Deferred Outflows and Inflows of Resources** – Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The County has two items that are classified as deferred outflows of resources for fiscal year 2016. The first item consist of the amount by which the principal and premium of a refunding bond exceed the net carrying amount of the refunded debt. The deferred outflow is being amortized over the remaining life of the refunded debt. The second item is comprised of contributions to the pension plan made during the current year and subsequent to the net pension liability measurement date, which will be recognized as an adjustment of the net pension liability next fiscal year.

Deferred inflows of resources represent an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. Deferred inflows of resources can consist of the amount by which the net carrying amount of refunded debt exceeds the principal and premium of a refunding bond. Another deferred inflow is revenues which are applicable to a future period, and will not be recognized until the period they become available. Property taxes for which there is an enforceable legal claim as of June 30, 2015, but which were levied to finance fiscal year 2016 operations, have been recorded as deferred inflows. In governmental fund financial statements, receivables that will not be collected within the available period have also been reported as unavailable revenues. Certain items related to the measurement of the net pension liability are also reported as deferred inflows of resources. These include differences between expected and actual experience, changes in assumptions, and the net difference between projected and actual earnings on pension plan investments.

**Unearned Revenue** – Unearned revenue arises when assets are recognized before revenue recognition criteria can be satisfied and also when assets are recognized in connection with a transaction, but those assets are not yet available to finance expenditures of the current fiscal period. Grants and entitlements received before the eligibility requirements are met have been recorded as unearned revenue.

**Cash and Cash Equivalents** – The County considers cash and cash equivalents in proprietary funds to be cash on hand and demand deposits. In addition, because the Treasury Pool is sufficiently liquid to permit withdrawal of cash at any time without prior notice or penalty, equity in the pool is also deemed to be a cash equivalent. For purposes of the Statement of Cash Flows, cash and cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and investments with maturities of

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

90 days or less. For purposes of the Statement of Cash Flows, cash includes unrestricted cash and cash equivalents and restricted cash. Restricted cash equivalents are defined differently and are not considered available for operations and, therefore, are not considered to be cash equivalents for the Statement of Cash Flows. Note 4 provides a detailed disclosure regarding cash equivalents and investments held by the County.

**Investments** – Cash received by the County is deposited in various bank accounts. Monies legally required to be maintained individually, such as trust balances and contractor escrows, are deposited and maintained in individual segregated bank accounts. All other monies are deposited in a pool of bank accounts and are used to purchase investments that are specifically allocated to the appropriate funds. Interest earned on pooled investments is accrued as earned and distributed to the General Fund and other qualifying funds utilizing a formula based on the average month end balance of cash and cash equivalents of all pooled funds. Short-term investments are stated at cost (which approximates fair value) and consist of repurchase agreements, commercial paper, bankers' acceptances, and U.S. government securities. Investments are stated at fair value with any net appreciation or depreciation in fair value reflected as investment income. Investments consist of equity interest in long-term investments in U.S. government accounts. Interest earned is allocated based on average monthly balance. Note 4 provides a detailed disclosure regarding investments held by the County.

The County requires all banking institutions holding its public funds to protect such funds in accordance with the Virginia Security for Public Deposits Act (the Act). The Act established a single body of law applicable to the pledge of security as collateral for public funds on deposit in banking institutions so that the procedures for securing public deposits is uniform throughout the Commonwealth. Under the Act, banks holding public deposits must pledge certain levels of collateral and make monthly filings with the State Treasury Board.

**Receivables** – Local taxes and governmental fund accounts receivable are recorded in the County's accounts as both receivables and unearned revenue when billed. Property taxes paid in advance are recorded as unearned revenue until such time as the taxes become due. The reporting entity determines allowances for uncollectibles using historical collection data, specific account analysis and management's judgment.

**Inventories** – Inventories consist of various consumable supplies and are maintained on a perpetual basis with periodic verification based on physical count. All inventories are valued at cost using the first-in first-out method for the government-wide statements. The cost of the consumable supplies is recoded as expenditures when consumed in the General Fund.

**Capital Assets** – Capital outlays are recorded as expenditures in the governmental funds and as assets in the government-wide financial statements, to the extent the County's capitalization threshold is met. The County defines capital assets as assets with an initial individual cost of more than \$10,000 and an estimated useful life of at least two years. Major additions, including those that significantly prolong a capital asset's economic life or expand usefulness, are capitalized. Normal repairs that merely maintain the asset in its present condition are recorded as expenditures and are not capitalized. Depreciation expense for capital assets is identified with a function, whenever possible, and is included as a direct expense.

All capital assets are capitalized at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the time received.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

Upon the sale or retirement of a capital asset, the cost and related accumulated depreciation, if applicable, are eliminated from the respective accounts and any resulting gain or loss is included in the results of operations.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Life</u>
Buildings	40-50 years
Building Improvements	10-25 years
Furniture, Fixtures, and Equipment	3-25 years

According to the Code of Virginia, when a local government incurs a financial obligation payable over more than one fiscal year to fund an acquisition, construction or improvement of public school property, the local government acquires title to the school property as a tenant in common with the local school board for the term of the financial obligation. For financial reporting purposes, the local government may report the school property and related financial obligation. At the time the financial obligation is paid in full, the net value of the school property is transferred to the local school board and reflected as program revenue and expense in the government-wide financial statements for the local school board and the local government, respectively.

***Pension Plan*** – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's pension plan and the additions to / deductions from the County's pension plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

***Other Postemployment Benefits (OPEB)*** – In connection with the County's funding of other postemployment benefits in fiscal year 2009, the County joined the Virginia Pooled OPEB Trust (the OPEB Trust Fund). The County plans to contribute amounts to the OPEB Trust Fund sufficient to fund the annual required contribution (the ARC), an actuarially determined rate in accordance with GAAP. The OPEB Trust Fund assets are recorded at fair value. The Trust Board of Trustees establishes investment objectives, risk tolerance, and asset allocation policies based on the investment policy, market and economic conditions, and generally prevailing prudent investment practices.

***Temporary Literary Loan Proceeds*** – The County receives drawdowns from the Commonwealth of Virginia from approved Literary Loans. These loans are accounted for as short-term borrowings until the entire proceeds have been received by the County at which time the repayment schedules are finalized and the amounts established as long-term debt.

***Self-Insurance*** – The County is self-insured for workers' compensation, health insurance, general liability and automobile liability. Estimates for accrued liabilities in each program at the end of the year have been recorded.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**Compensated Absences** – The liability for compensated absences reported at the government-wide level consists of unpaid accumulated vacation and sick leave balances. The liability is based on the sick leave and vacation leave accumulated at June 30. Limited vacation and sick leave may be accumulated until retirement or termination. Accumulated sick leave is paid at a fixed daily rate and accumulated vacation is paid at the employee's current wage upon retirement or termination.

**Long-term Obligations** – Long-term debt and other obligations are reported as liabilities in the Statement of Net Position in the government-wide financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds using straight line amortization. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period but no related long-term liabilities. The face amount of debt issued is reported as an other financing source. Premiums received on debt issuances are reported as an other financing source while discounts on debt issuances are reported as other financing uses. Payments to an escrow agent to defease debt is reported as other financing uses while issuance costs and repayments of principal and interest are reported as debt service expenditures. Matured principal and interest payments are reported when due.

**Interfund Transactions** – On fund financial statements, receivables and payables resulting from interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities' column of the Statement of Net Position. Flow of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds.

**Encumbrances** – The County uses encumbrance accounting, wherein purchase orders, contracts, and other commitments for the expenditure of funds are recorded to restrict, commit, or assign that portion of the applicable appropriation.

**Net Position** – Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net position is divided into three components:

- Net investment in capital assets - consists of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding which was used to finance those assets.
- Restricted - consists of assets where there are limitations imposed on their use through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, laws or regulations of other governments. The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.
- Unrestricted – all other net position is reported in this category

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources, as needed.



**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**Fund Balance** – Except when required to comply with GAAP, all reservations and designations of Governmental Fund balances reflect County Board action in the context of adoption of the County's budget.

**Net Investment in Direct Financing Leases** – The Authority may acquire and improve properties and retain title to them. Where transfer of title at the completion of a lease to a tenant is not reasonably assured by bargain purchase options or other lease provision, the Authority accounts for activities in its role as lessor as either capital leases or operating leases in accordance with GAAP.

**Pass-through Financing Leases** – At the present, the Authority has pass through leases on one County office building. The agreement provides for periodic rental payments in amounts which are equal to the principal and interest payments due to project bondholders. The Authority has assigned all rights to the rental payments to the trustees of bondholders, and the lessee has assumed responsibility for all operating costs such as utilities, repairs and property taxes. In such cases, the Authority neither receives nor disburses funds.

Although title to the property rests with the Authority, bargain purchase options or other lease provisions eliminate any equity interest that would otherwise be retained. Deeds of trust secure outstanding bond obligations, and title will revert to the lessee when the bonds are fully paid.

Although the Authority provides a conduit to execute such transactions, it does not retain either the benefits of asset ownership or the liability for bond liquidation. Accordingly, the Authority does not recognize associated assets, liabilities, rental income or interest expense in its financial statements.

Other current activities of the Authority are the issuance of revenue bonds, as authorized under the Industrial Development and Revenue Bond Act, pursuant to Chapter 49, Title 15.2 of the Code of Virginia (1950) as amended. These bonds are issued for the purpose of obtaining and constructing facilities that will contribute to the economic growth of the County.

**Pollution and Remediation** – In accordance with GAAP, the County yearly analyzes the requirements for reporting liabilities related to cleaning up pollution and/or contamination. As of June 30, 2015, the County has determined that there is no related liability.

**Use of Estimates** – Management of the County has made a number of estimates and assumptions relating to the reporting of assets and deferred outflows, liabilities and deferred inflows, revenues, expenditures, and the disclosure of contingent assets and liabilities to prepare these financial statements in conformity with GAAP. Actual results could differ from those estimates.

**New Accounting Pronouncements** – The following accounting pronouncements have been implemented by the County.

- GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* – an amendment of GASB Statement No. 27 addresses accounting and financial reporting for pensions that are provided to the government employees through pension plans that are administered through trusts. This statement requires a state or local government to recognize a net pension liability or asset measured as of a date no

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

earlier than the end of its prior fiscal year. See footnote 21 for the impact of this Statement on the County.

- GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date* – an amendment of GASB Statement No. 68 provides guidance for contributions made by a government employer to a defined benefit pension plan after the measurement date of the government's net pension liability. See footnote 21 for the impact of this Statement on the County.

**(2) Property Taxes**

Property taxes are levied annually in April on assessed values as of January 1. In addition, personal property transactions during the year are taxed on a prorated basis. Real estate tax is payable in two equal installments on or before December 5, and June 5, and personal property tax is due on or before May 31, or within 30 days subsequent to assessment. Taxes levied and due December 5 are intended to fund operations of that fiscal year. A lien is created when the real estate taxes are levied, and after three years it becomes enforceable by judicial sale of the property. Personal property taxes do not create a lien on property; however, the County reports delinquent taxpayers to the Virginia Department of Motor Vehicles (the DMV) twice a year. At that time, the taxpayer will no longer be able to conduct any business with the DMV until the outstanding taxes are paid. The County bills and collects both real estate and personal property taxes. The County recognizes tax revenue when levied to the extent that they are collected during the fiscal year and within 30 days after year-end.

The annual assessment for real estate is based on 94% of the assessed fair market value. A penalty of 10% of the unpaid tax is due for late payment. Interest is accrued at 10% for the initial year of delinquency, and thereafter at the maximum annual rate authorized by the Internal Revenue Code Section 6621 (b). The effective tax rates per \$100 of assessed value for the year ended June 30, 2015 were as follows:

Real Estate	\$1.09
Personal Property	3.50
Machinery and Tools	3.00

**(3) Fund Balances**

The Board has adopted policies that provide a framework for the County's overall fiscal planning and management. The County's unassigned General Fund fund balance has been built over the years to provide the County with sufficient working capital to finance unforeseen emergencies without borrowing. The County is dedicated to maintaining a diversified and stable revenue system to shelter the government from fluctuations in any single revenue source and to ensure its ability to provide ongoing services. The County's policy is to fund current expenditures with current revenues. If it becomes necessary to fund current expenditures with fund balance, amounts already set aside for that specific purpose will be utilized unless otherwise directed by the County Board.

The County, in accordance with GAAP, categorizes its governmental-type fund balances using the following guidance:

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

- **Nonspendable** – Represents County assets that will never convert to cash (e.g., inventory and prepaid items).
- **Restricted** – Represents County resources with externally enforceable limitations on their use imposed by grantor, or laws and regulations of other governments.
- **Committed** – Represents County resources that can be used only for specific purposes, as determined by the County's highest level of decision-making authority, the Board, and is imposed by formal appropriation, which is an ordinance. The County policy is that formal Board action is required to establish or rescind a committed fund balance.
- **Assigned** – Represents County resources that are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. The County Board has approved limited authority to the parks and recreation management to have the flexibility in decisions on the use of certain funds as deemed necessary by an approved ordinance dated September 27, 1994.
- **Unassigned** – Represents County resources that have no spending restrictions under any of the preceding four classifications. The County has adopted a Board policy for establishing unappropriated fund balance.

Fund balances classified in accordance with GAAP at June 30, 2015 are as follows:

	<u><b>General</b></u>	<u><b>Special Revenue</b></u>	<u><b>Debt Service</b></u>	<u><b>Capital Projects</b></u>	<u><b>Total Governmental Funds</b></u>
Nonspendable:					
Inventory	\$ 189,474	\$ -	\$ -	\$ -	\$ 189,474
Restricted for:					
Comprehensive Services	4,199,311	-	-	-	4,199,311
Law Enforcement	940,490	-	-	-	940,490
Clerk of Circuit Court	-	-	-	23,582	23,582
Education	-	-	-	1,668,163	1,668,163
Parks and Recreation	65,777	-	-	324,755	390,532
Stormwater Management	474,600	-	-	55,229	529,829
Community Development	-	394,628	-	-	394,628
Library	-	-	-	1,389,352	1,389,352
Other purposes	227,807	-	-	-	227,807
	<u>5,907,985</u>	<u>394,628</u>	<u>-</u>	<u>3,461,081</u>	<u>9,763,694</u>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

	<b>General</b>	<b>Special Revenue</b>	<b>Debt Service</b>	<b>Capital Projects</b>	<b>Total Governmental Funds</b>
Committed to:					
Law Enforcement	\$ 2,241,296	\$ -	\$ -	\$ 274,142	\$ 2,515,438
Fire and Rescue	18,240	-	-	660,633	678,873
Garage and Motor Pool	360,996	-	-	-	360,996
Information Technology and Communications shop	588,298	-	-	538,747	1,127,045
Integrated Financial System	-	-	-	1,783,754	1,783,754
Radio Maintenance	902,738	-	-	-	902,738
Public Works	200,742	-	-	-	200,742
Parks and Recreation	-	-	-	17,271	17,271
Libraries	8,395	-	-	1,677,963	1,686,358
General Services	19,295	-	-	1,752,067	1,771,362
Social Services	1,019,104	-	-	-	1,019,104
Debt Service Reserves	-	-	203,734	-	203,734
Education	-	-	-	9,183,803	9,183,803
Future Capital Projects	2,247,479	-	-	6,779,283	9,026,762
Community Development	22,653	-	-	6,499,871	6,522,524
Stormwater Management	101	-	-	1,136,843	1,136,944
Other purposes	26,710	-	-	254,198	280,908
	<u>7,656,047</u>	<u>-</u>	<u>203,734</u>	<u>30,558,575</u>	<u>38,418,356</u>
Assigned to:					
Law enforcement	2,517	-	-	-	2,517
Parks and Recreation	1,798,763	-	-	-	1,798,763
	<u>1,801,280</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,801,280</u>
Unassigned:					
Unassigned	<u>22,224,946</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>22,224,946</u>
Total Fund Balances	\$ <u>37,779,732</u>	\$ <u>394,628</u>	\$ <u>203,734</u>	\$ <u>34,019,656</u>	\$ <u>72,397,750</u>

The General Fund Unappropriated Balance Policy's stated purpose is to ensure the long-term economic stability of the County, by establishing a policy that maintains a prudent level of financial resources to protect against reducing service levels or raising taxes and fees because of temporary revenue shortfalls or unpredicted one-time expenditures. The minimum balance shall be maintained between 10% and 11%. At the end of each fiscal year, all General Fund revenues in excess of budget will first go into the General Fund Unassigned Fund Balance, until the maximum balance for the current year is met.

It is the policy of the County to spend all restricted monies first, committed funds second, with assigned funds third, and unassigned funds being spent last for any projects with multiple funding sources.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**(4) Deposits and Investments**

At June 30, 2015, the fair value and maturity of the County's and Component Units' total deposits and investments were as follows:

Deposits and Investments	Fair Value	Original Investment Maturity		Credit Rating
		Less Than 1 Year	1-2 Year	
Demand and time deposits	\$ 61,025,372	\$ 61,025,372	\$ -	not applicable
Interest-earning investment contract	3,220,680	3,220,680	-	A+
Money market mutual funds	23,124,829	23,124,829	-	AAA
Virginia LGIP	3,174,196	3,174,196	-	AAA
Virginia SNAP fund	8,687,302	8,687,302	-	AAA
Federal agency bonds and notes	48,122,246	5,008,920	43,113,326	AAA
Investment in other pooled funds	5,373,183	5,373,183	-	not applicable
Total	\$ 152,727,808	\$ 109,614,482	\$ 43,113,326	

Below is the carrying value of cash and investments for the Reporting Entity as of June 30, 2015:

Entity	Cash and Cash Equivalents	Cash and Investments with Fiscal Agents	Investments	Total
County	\$ 33,097,527	\$ 8,687,300	\$ 29,403,123	\$ 71,187,950
Component Unit:				
School System	24,974,682	-	9,875,919	34,850,601
Authority	649,308	-	-	649,308
	25,623,990	-	9,875,919	35,499,909
Fiduciary Funds:				
Fiduciary Funds - County	26,409,025	8,075,422	8,843,204	43,327,651
Fiduciary Funds - School System	2,193,857	518,441	-	2,712,298
	28,602,882	8,593,863	8,843,204	46,039,949
Total	\$ 87,324,399	\$ 17,281,163	\$ 48,122,246	\$ 152,727,808

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

Credit and Concentration of Credit Risk

In accordance with the Code of Virginia and other applicable laws, including regulations, the County's investment policy (the Policy) limits credit risk by restricting authorized investments to the following: bonds, notes and other direct obligations of the United States; bonds, notes and other direct obligations of the Commonwealth of Virginia or political subdivisions thereof; bonds and other obligations issued, guaranteed or assumed by the International Bank for Reconstruction and Development and the Asian Development Bank; prime quality commercial paper; certificates of deposits; bankers' acceptances; repurchase agreements; and money market funds. The policy requires that commercial paper have a minimum Standard & Poor's (S&P) rating (or Moody's equivalent) of A-1. Deposits with banks are covered by the Federal Deposit Insurance Corporation (the FDIC) and collateralized in accordance with the Act Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized. The Virginia Local Government Investment Pool (the LGIP) is administered by the Treasury Board pursuant to Sections 2.2-4600 through 2.2-4606 of the Code of Virginia. The Treasury Board has delegated the management of the LGIP to the State Treasurer. The fair value of the County's position in the LGIP is the same as the value of the pool shares.

Concentration of credit risk is the risk of loss that may be attributed to the magnitude of a government's investment in a single issue. The Policy establishes limitations on portfolio composition, both by investment type and by issuer, in order to control concentration of credit risk. The maximum percentage of the portfolio permitted in each eligible security with the limit to any one issuer is as follows:

U.S. Treasury Obligations	70%
U.S. Treasury Agency Securities and Instrumentalities of Government Sponsored Corporations	80%
Bankers' Acceptance with no more than 25% with any one Institution and maximum of 10% in any one issuance	40%
Repurchase Agreement Overnight with no more than 20% with any one institution	70%
Repurchase Agreement Two or more nights with no more than 20% with any one institution	25%
Certificate of Deposit with Commercial Banks with no more than 45% with any one institution	100%
Certificate of Deposit with Savings and Loan Associations with no more than \$100,000 with any one institution	10%
Commercial Paper with no more than 35% with any one institution and a maximum of 10% or \$1 million dollars in any one issuance	35%
Local Government Investment Pool	75%

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

As of June 30, 2015, the portion of the County and School System's portfolio, excluding the LGIP, State Non-Arbitrage Program (SNAP), Interest-earning investment contract and Investment in other pooled funds held by fiduciary agents, and U.S. Government guaranteed obligations, that exceeded 5% of the total portfolio are as follows:

<u>Issuer</u>	<u>% of Portfolio</u>
Federal Home Loan Bank	9.67%
Federal Farm Credit Bank	8.86%
Federal Home Loan Mortgage Corp	16.26%

**Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the depositor will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Policy requires that all investment securities purchased by the County or held as collateral on deposits or investments shall be held by the County or by a third-party custodial agent who may not otherwise be counterparty to the investment transaction. As of June 30, 2015, all of the County's investments are held by the County or in a bank's trust department in the County's name.

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Policy requires maturity scheduling be timed to anticipated need and scheduled to coincide with projected cash flow needs. All funds shall be considered short-term except those reserved for capital projects and prepayment funds being held for debt retirement. As of June 30, 2015, the County had no investments with a maturity greater than 24 months.

**(5) Receivables**

Receivables at June 30, 2015 are as follows:

	Accounts	Taxes	Due from Other Governments	Total
Governmental activities				
General	\$ 943,292	\$ 10,252,022	\$ 16,479,876	\$ 27,675,190
Special Revenue	9,471	-	-	9,471
Capital Projects	15,047	-	-	15,047
Internal Service	93,108	-	-	93,108
Total governmental activities	<u>\$ 1,060,918</u>	<u>\$ 10,252,022</u>	<u>\$ 16,479,876</u>	<u>\$ 27,792,816</u>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**(6) Interfund Balances and Transfers**

Interfund balances at June 30, 2015 consisted of the following:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Capital Projects	General Fund	\$ 746,619
		<u>\$ 746,619</u>

The balance of \$746,619 due to the Capital Projects Fund from the General Fund is the result of a loan made for fire trucks. The balance not scheduled to be collected within the next year is \$459,983.

Interfund transfers for the year ended June 30, 2015 consisted of the following amounts:

<u>Transfer To</u>	<u>Transfer Out</u>			<u>Total</u>
	<u>General</u>	<u>Capital Projects</u>	<u>Internal Service</u>	
General Fund	\$ -	\$ 33,807	\$ 846,367	\$ 880,174
Debt Service Fund	15,014,404	-	-	15,014,404
Capital Projects Fund	5,267,081	-	-	5,267,081
Internal Service Fund	754,865	-	-	754,865
Totals	<u>\$ 21,036,350</u>	<u>\$ 33,807</u>	<u>\$ 846,367</u>	<u>\$ 21,916,524</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget required to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.



**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**(7) Payables**

Payables at the government-wide level at June 30, 2015 are as follows:

	Vendors	Accrued Wages and Benefits	Total
Governmental funds:			
General	\$ 3,804,326	\$ 1,899,654	\$ 5,703,980
Special Revenue	12,515	-	12,515
Capital Projects	2,757,669	704	2,758,373
Total governmental funds	<u>\$ 6,574,510</u>	<u>\$ 1,900,358</u>	<u>8,474,868</u>
Proprietary funds:			
Internal Service	\$ 81,832	\$ 3,674	\$ 85,506
Total proprietary funds	<u>\$ 81,832</u>	<u>\$ 3,674</u>	<u>\$ 85,506</u>
Accrued interest payable			3,112,842
Total governmental activities			<u>\$ 11,673,216</u>

**(8) Long-Term Liabilities**

The County's outstanding debt consists of General Obligation Bonds, Lease Revenue Bonds, Virginia Public School Authority (the VPSA) Bonds, Literary Loans, and capital leases. Debt is issued to provide funds for the acquisition, construction and improvement of major capital facilities. Federal arbitrage regulations are managed by SNAP and Virginia Resource Authority (the VRA) for state obligations and all other obligations are managed by a private consulting firm. The issuance of bonds by Virginia counties is not subject to any limitation on amount.

Outstanding long-term liabilities at June 30, 2015 are as follows:

	Governmental Activities
\$6,503,586 - 2013 General Obligation Refunding Bonds due in annual installments of \$834,532 to \$948,122 through June 1, 2021; interest at 2.38%	\$ 5,332,236
\$10,100,000 - 1995 Series A VPSA Bonds due in annual installments of \$505,000 through July 15, 2015; interest at 6.0%	505,000
\$1,300,000 - 1996 Series B VPSA Bonds due in annual installments of \$65,000 through July 15, 2016; interest at 5.2%	130,000
\$7,965,000 - 1998 Series A VPSA Bonds due in annual installments of \$395,000 through July 15, 2018; interest at 5.1%	1,580,000
\$4,724,924 - 1998 Series B VPSA Bonds due in annual installments of \$241,198 to \$248,659 through July 15, 2018; interest at 5.1%	979,460

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

	Governmental Activities
\$6,920,000 - 1999 Series B VPSA Bonds due in annual installments of \$345,000 through July 15, 2019; interest at 6.1%	1,725,000
\$16,500,000 - 2001 Series A VPSA Bonds due in annual installments of \$825,000 through July 15, 2021; interest at 5.1%	5,865,027
\$12,968,814 - 2001 Series B VPSA Bonds due in annual installments of \$656,046 to \$683,564 through July 15, 2021; interest at 3.1% to 5.1%	4,711,362
\$20,630,000 - 2003 Series C VPSA Bonds due in annual installments of \$1,030,000 through July 15, 2023; interest at 4.6% to 5.4%	9,886,833
\$14,900,000 - 2007 Non-subsidized VPSA bonds due in annual installments of \$745,000 through July 15, 2027; interest at 4.4% to 5.1%	10,199,901
\$6,364,713 - 2007 subsidized VPSA bonds due in annual installments of \$304,005 to \$371,160 through July 15, 2027; interest at 4.4% to 5.1%	4,571,763
\$43,830,000 - 2009 B VPSA Bonds due in annual installments of \$2,190,000 to \$2,195,000 through July 15, 2029; interest at 4.0% to 5.0%	35,679,538
\$9,080,000 - 2011 VPSA Bonds due in annual installments of \$450,000 to \$455,000 through July 15, 2031; interest at 3.3% to 5.1%	8,502,774
\$17,835,000 - 2014 Series C VPSA bonds due in annual installments of \$890,000 to \$895,000 through July 15, 2034; interest at 2.1% to 5.1%	19,974,465
\$1,835,459 - State Literary Loan: Fort Lewis Elementary School due in annual installments of \$87,459 to \$92,000 through January 1, 2019; interest at 3.0%	363,459
\$3,297,989 - State Literary Loan: William Byrd High School due in annual installments of \$163,198 to \$164,989 through April 30, 2019; interest at 3.0%	658,165
\$1,500,000 - State Literary Loan: Northside High School due in annual installments of \$75,000 through September 15, 2017; interest at 3.0%	225,000
\$2,316,571 - State Literary Loan: Cave Spring Middle School due in annual installments of \$115,828 to \$115,839 through April 15, 2020; interest at 3.0%	579,151
\$993,480 - 2011 EDA lease revenue refunding bond due monthly installments of \$9,942 to \$20,359 through April 15, 2016; interest at 2.63%	191,582
\$58,595,000 - Lease Revenue bond Series 2008 due in annual installments of \$1,670,000 to \$3,190,000 through October 15, 2037; interest at 3.5% to 5.1%	48,936,014
\$20,625,000 - 2013B VRA Refunding and Lease Revenue Bonds due in annual installments of \$855,000 to \$1,645,000 through October 1, 2033; interest at 4.1% to 4.8%	21,972,413

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

	Governmental Activities
\$5,770,000 - 2014A VRA Refunding Bonds due in annual installments of \$15,000 to \$1,415,000 through October 1, 2033; interest at 3.1% to 4.9%	5,849,399
\$1,148,037 - Capital lease obligation due in annual installments of \$111,872 to \$136,044 through September 17, 2020; interest at 3.99%	741,516
	<u>\$ 189,160,058</u>
Accrued compensated absences	5,256,641
Claims payable	3,224,537
	<u>\$ 197,641,236</u>

Changes in long-term liabilities for the year ended June 30, 2015 were as follows:

	Outstanding June 30, 2014	Additions	Deletions	Outstanding June 30, 2015	Amounts Due Within One Year
<b>Primary Government</b>					
Governmental Activities:					
General Obligation Bonds	\$ 6,150,390	\$ -	\$ 818,154	\$ 5,332,236	\$ 834,532
VPSSA School Bonds	92,638,652	20,039,864	8,367,393	104,311,123	9,161,318
State Literary Loans	2,273,592	-	447,817	1,825,775	447,817
Lease Revenue Bonds	79,182,582	-	2,233,174	76,949,408	2,843,070
Capital lease obligations	849,437	-	107,921	741,516	111,872
	<u>181,094,653</u>	<u>20,039,864</u>	<u>11,974,459</u>	<u>189,160,058</u>	<u>13,398,609</u>
Accrued compensated absences	5,076,475	3,561,660	3,381,494	5,256,641	2,769,103
Claims payable	3,307,487	9,856,896	9,939,846	3,224,537	1,543,509
	<u>\$ 189,478,615</u>	<u>\$ 33,458,420</u>	<u>\$ 25,295,799</u>	<u>\$ 197,641,236</u>	<u>\$ 17,711,221</u>
<b>Component Unit</b>					
School System:					
Capital lease obligations	\$ 1,358,518	\$ -	\$ 421,293	\$ 937,225	\$ 452,286
Accrued compensated absences	2,837,807	1,531,003	1,662,701	2,706,109	738,869
Claims payable	2,560,254	16,074,361	16,325,989	2,308,626	1,752,768
	<u>\$ 6,756,579</u>	<u>\$ 17,605,364</u>	<u>\$ 18,409,983</u>	<u>\$ 5,951,960</u>	<u>\$ 2,943,923</u>

The County has \$9.2 million of premiums included within debt at June 30, 2015.

The Debt Service Fund is used to liquidate most long-term liabilities of governmental activities as shown above; however, a portion of compensated absences and claims payable are liquidated by the General Fund.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

The annual requirements to amortize governmental activities' debt outstanding as of June 30, 2015 are as follows:

Fiscal Year	General Obligation Serial Bonds		Virginia Public School Authority Bonds		Literary Loans		Lease Revenue Bonds		Capital Lease Obligation		Total Government Debt	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2016	\$ 834,532	\$ 126,907	\$ 9,161,318	\$ 4,613,602	\$ 447,817	\$ 54,773	\$ 2,843,070	\$ 3,458,161	\$ 111,872	\$ 29,600	\$ 13,398,609	\$ 8,283,043
2017	856,769	107,045	8,664,170	4,051,613	447,817	41,339	2,761,488	3,347,128	116,336	25,136	12,846,580	7,572,261
2018	875,760	86,654	8,612,694	3,643,291	447,817	27,904	2,891,488	3,225,981	120,977	20,495	12,948,736	7,004,325
2019	898,188	65,811	8,626,925	3,226,472	366,485	14,470	2,536,488	3,114,528	125,804	15,668	12,553,890	6,436,949
2020	918,865	44,434	7,995,492	2,840,204			2,641,488	3,007,216	130,824	10,648	11,686,669	5,902,502
2021-2025	948,122	22,565	32,658,606	9,223,771	115,839	3,475	15,202,438	13,111,700	135,703	5,428	49,060,708	22,366,939
2026-2030	-	-	22,712,513	3,174,263	-	-	18,797,473	9,134,041	-	-	41,509,986	12,308,304
2031-2035	-	-	5,879,405	431,387	-	-	20,130,650	4,572,082	-	-	26,010,055	5,003,469
2036-2038	-	-	-	-	-	-	9,144,825	715,450	-	-	9,144,825	715,450
<b>Total</b>	<b>\$ 5,332,236</b>	<b>\$ 453,416</b>	<b>\$ 104,311,123</b>	<b>\$ 31,204,603</b>	<b>\$ 1,825,775</b>	<b>\$ 141,961</b>	<b>\$ 76,949,408</b>	<b>\$ 43,686,287</b>	<b>\$ 741,516</b>	<b>\$ 106,975</b>	<b>\$ 189,160,058</b>	<b>\$ 75,593,242</b>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**(9) Capital Assets**

In accordance with GAAP, all school related bond obligations are reported herein as County debt since it is legally responsible for debt repayment. All related capital assets for which the County and the School System maintain a tenancy in common relationship have been reported as County assets. As of June 30, 2015, the related capital assets totaled \$153,033,715, net of accumulated depreciation.

Bondholders of the lease revenue bonds have a security leasehold interest in the underlying assets purchased with the proceeds of those bonds until the bonds are paid off or refinanced.

Primary Government capital asset activity for the year ended June 30, 2015 was as follows:

**Governmental Activities**

	Balance June 30, 2014	Additions	Reductions	Balance June 30, 2015
Capital assets not being depreciated:				
Land	\$ 14,363,873	\$ 21,700	\$ -	\$ 14,385,573
Construction in progress	6,350,900	28,865,357	(2,130,203)	33,086,054
Total capital assets at historical cost not being depreciated	20,714,773	28,887,057	(2,130,203)	47,471,627
Capital assets being depreciated:				
Building and improvements	321,842,321	593,000	(2,161,370)	320,273,951
Furniture, fixtures, and equipment	54,524,171	5,110,747	(1,540,254)	58,094,664
Total capital assets at historical cost being depreciated	376,366,492	5,703,747	(3,701,624)	378,368,615
Less accumulated depreciation:				
Buildings and improvements	(86,193,186)	(15,138,520)	1,409,176	(99,922,530)
Furniture, fixtures, and equipment	(36,956,816)	(4,689,689)	1,540,254	(40,106,251)
Total accumulated depreciation	(123,150,002)	(19,828,209)	2,949,430	(140,028,781)
Total capital assets, being depreciated, net	253,216,490	(14,124,462)	(752,194)	238,339,834
Governmental activities capital assets, net	<u>\$ 273,931,263</u>	<u>\$14,762,595</u>	<u>\$ (2,882,397)</u>	<u>\$ 285,811,461</u>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

Depreciation expense for the year ended June 30, 2015 was charged to functions/programs of the Primary Government as follows:

Governmental Activities:

General government	\$ 405,434
Judicial administration	106,963
Public Safety	3,817,005
Public Works	1,148,921
Health and welfare	530,475
Parks, recreation and culture	1,617,416
Library	1,021,716
Community development	65,417
Education	11,114,862
Total depreciation expense - governmental activities	<u>\$ 19,828,209</u>

The County has active construction projects as of June 30, 2015 such as the Social Services Building, which is being financed with County capital funds, and the Vinton Library project, which is being financed with County capital funds and bond proceeds. At year end, the County's commitments with contractors was as follows:

	<u>Spent-to-Date</u>	<u>Remaining Commitment</u>
Social Services Building	\$ 2,784,394	\$ 355,636
Vinton Library	\$ 6,322,540	\$ 1,697,684

The South Peak Community Development Authority's capital asset activity for the year ended June 30, 2015 was as follows:

	<u>Balance June 30, 2014</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance June 30, 2015</u>
Capital assets not being depreciated:				
Construction in progress	\$ 5,310,776	\$ 436,489	\$ -	\$ 5,747,265
Capitalized bond interest	431,399	435,022	-	866,421
Total capital assets at historical cost not being depreciated	<u>\$ 5,742,175</u>	<u>\$ 871,511</u>	<u>\$ -</u>	<u>\$ 6,613,686</u>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

The Roanoke County Public Schools' capital asset activity for the year ended June 30, 2015 was as follows:

	Balance June 30, 2014	Additions	Reductions	Balance June 30, 2015
Capital assets not being depreciated:				
Land	\$ 5,683,472	\$ -	\$ -	5,683,472
Construction in progress	4,135,657	1,399,173	(5,162,031)	372,799
Total capital assets at historical cost not being depreciated	9,819,129	1,399,173	(5,162,031)	6,056,271
Capital assets being depreciated:				
Building and improvements	67,008,337	2,440,047	-	69,448,384
Furniture, fixtures, and equipment	33,568,450	4,755,224	(1,993,286)	36,330,388
Total capital assets at historical cost being depreciated	100,576,787	7,195,271	(1,993,286)	105,778,772
Less accumulated depreciation:				
Buildings and improvements	(44,450,036)	(2,715,942)	-	(47,165,978)
Furniture, fixtures, and equipment	(22,734,571)	(3,053,403)	1,790,096	(23,997,878)
Total accumulated depreciation	(67,184,607)	(5,769,345)	1,790,096	(71,163,856)
Total capital assets, being depreciated, net	33,392,180	1,425,926	(203,190)	34,614,916
Governmental activities capital assets, net	<u>\$ 43,211,309</u>	<u>\$ 2,825,099</u>	<u>\$ (5,365,221)</u>	<u>\$ 40,671,187</u>

**(10) Operating Leases**

The County leases several sites around the Roanoke Valley for the purpose of maintaining towers and antennae for its public safety radio communications system and a 0.680 acre lot in Salem for Courthouse parking. The non-cancelable leases range in terms from one and half years remaining to open-ended. Rental expense in the amount of \$74,667 was paid for the fiscal year ended June 30, 2015.

Future minimum rental payments required under operating leases that have initial or remaining non-cancelable lease terms in excess of one year as of June 30, 2015 were as follows:

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

<u>Year Ending June 30</u>	<u>Amount</u>
2016	\$ 81,864
2017	85,267
2018	86,444
2019	90,207
2020	94,165
2021-2025	<u>290,423</u>
Total	<u>\$ 728,370</u>

**(11) Capital Leases**

Primary Government

During the fiscal year 2011, the County entered into a lease agreement as lessee for financing the acquisition and installation of energy management equipment. Under the lease agreement, the County pays annual principal and interest payments in the amount of \$141,472 over a lease term of ten years. This lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. Related capital assets totaled \$1,470,475. Amortization of the leased equipment is included as part of depreciation expense over ten years.

The future minimum lease payments under the capital lease as of June 30, 2015 are as follows:

<u>Year Ending June 30</u>	<u>Governmental Activities</u>
2016	\$ 141,472
2017	141,472
2018	141,472
2019	141,472
2020	141,472
2021	<u>141,131</u>
Total minimum lease payments	848,491
Less: Amount representing interest	<u>(106,975)</u>
Present values of minimum lease payments	<u>\$ 741,516</u>



**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

School System Component Unit

During fiscal year 2007, the School System entered into a lease agreement as lessee for financing the acquisition and installation of energy management equipment. Under the lease agreement, the School System pays annual rent representing principal and interest payments at 3.9725% over a lease term of ten years. This lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. Related capital assets totaled \$3,580,447. Amortization of the leased equipment is included as part of depreciation expense over ten years.

The future minimum lease payments under the capital leases as of June 30, 2015 are as follows:

Year Ending June 30	Governmental Activities
2016	\$ 489,517
2017	504,203
Total minimum lease payments	<u>993,720</u>
Less: Amount representing interest	<u>(56,495)</u>
Present values of minimum lease payments	<u>\$ 937,225</u>



**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**(12) Risk Management**

The County of Roanoke is self-insured for workers' compensation, health insurance, general liability and automobile liability as follows:

*Workers' Compensation* – The County established a self-insured Workers' Compensation program July 1, 1986. On July 1, 1990, the School System also implemented a self-insured Workers' Compensation program. Premiums are paid into the Internal Service Fund and the Component Unit Internal Service Fund by all other funds and are available to pay claims, claims reserves and administrative costs of the programs. An excess coverage insurance policy covers each accident in excess of \$500,000 for both the County and the School System, with a higher threshold of \$550,000 for emergency personnel, with statutory limits. At June 30, 2015, the County and the School System have accrued liabilities of \$2,343,000 and \$819,000, respectively, based primarily upon an estimate by a qualified actuary. Interfund premiums are based primarily upon the insured funds' claims experience and are reported as interfund services provided and used.

*Health Insurance* – The County established a self-insured health insurance program July 1, 1988. On July 1, 1990, the School System also implemented a self-insured health insurance program. Monthly contributions are paid into the Internal Service Fund and the Component Unit Internal Service Fund from the County and School System funds and the County and School System employees based upon estimates from the claims processor that should cover administrative expenses, stop loss insurance premiums, and claims. An excess coverage insurance policy covers each individual's pooled claims in excess of \$200,000. At June 30, 2015, incurred but not yet reported (IBNR) claims for the County and School System are estimated to be \$870,156 and \$1,489,626 respectively. Interfund premiums are based upon the employees within that fund that are enrolled in the plan.

*General Liability and Automobile Liability* – The County established a self-insured program for general liability and automobile insurance July 1, 1994. The County purchased excess insurance with \$250,000 retention, with limits of \$10,000,000 per occurrence, and no aggregate limit. At June 30, 2015, the County has an accrued general liability of \$10,000 and an accrued liability of \$1,381 for automobile liability, based primarily upon an estimate by a qualified claims adjuster with a third party administrator.

Settled claims have not exceeded insurance coverage for the past three years. Unpaid claims are included as accrued liabilities on the balance sheet. Changes in the balances of claims liabilities during the past two years are as follows:

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**Primary Government:**

	<b>Workers' Compensation</b>	<b>Health Insurance</b>	<b>General Liability</b>	<b>Automobile Liability</b>	<b>Total</b>
Unpaid Claims June 30, 2013	\$ 2,559,000	\$ 696,470	\$ 4,000	\$ 6,187	\$ 3,265,657
Incurred claims (including IBNR and changes in estimates)	1,176,787	7,856,338	-	-	9,033,125
Claim Payments	<u>(1,176,787)</u>	<u>(7,809,878)</u>	<u>(2,748)</u>	<u>(1,882)</u>	<u>(8,991,295)</u>
Unpaid Claims June 30, 2014	2,559,000	742,930	1,252	4,305	3,307,487
Incurred claims (including IBNR and changes in estimates)	1,053,898	8,794,250	8,748	-	9,856,896
Claim Payments	<u>(1,269,898)</u>	<u>(8,667,024)</u>	<u>-</u>	<u>(2,924)</u>	<u>(9,939,846)</u>
Unpaid Claims June 30, 2015	<u>\$ 2,343,000</u>	<u>\$ 870,156</u>	<u>\$ 10,000</u>	<u>\$ 1,381</u>	<u>\$ 3,224,537</u>

**School System Component Unit:**

	<b>Workers' Compensation</b>	<b>Technology Reserve</b>	<b>Health Insurance</b>	<b>Total</b>
Unpaid Claims June 30, 2013	\$ 819,000	\$ -	\$ 1,483,494	\$ 2,302,494
Incurred claims (including IBNR and changes in estimates)	447,659	105,832	17,463,600	18,017,091
Claim Payments	<u>(447,659)</u>	<u>(105,832)</u>	<u>(17,205,840)</u>	<u>(17,759,331)</u>
Unpaid Claims June 30, 2014	819,000	-	1,741,254	2,560,254
Incurred claims (including IBNR and changes in estimates)	523,638	499,943	15,050,780	16,074,361
Claim Payments	<u>(523,638)</u>	<u>(499,943)</u>	<u>(15,302,408)</u>	<u>(16,325,989)</u>
Unpaid Claims June 30, 2015	<u>\$ 819,000</u>	<u>\$ -</u>	<u>\$ 1,489,626</u>	<u>\$ 2,308,626</u>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**(13) Pension Plan**

**Plan Description** – The County contributes to the VRS, a mixed agent and cost-sharing, multiple-employer pension plan administered by the Virginia Retirement System (System).

All full-time, salaried permanent (professional) employees of public school divisions and employees of participating employers are automatically covered by VRS upon employment. Members earn one month of service credit for each month they are employed and they and their employer are paying contributions to VRS. Members are eligible to purchase prior public service, active duty military service, certain periods of leave and previously refunded VRS service as service credit in their plan.

The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia (1950), as amended assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

Within the VRS Plan, the System administers three different benefit plans for local government employees – Plan 1, Plan 2, and, Hybrid. Each plan has a different provisions with a specific eligibility and benefit structure. See tables below for details:

**Number of Employees by Class:**

	<b>County of Roanoke</b>	<b>School System Non-Professional Plan</b>
Inactive members or their beneficiaries currently receiving benefits	516	343
Inactive members:		
Vested	169	56
Non-vested	232	180
Active elsewhere in VRS	297	116
Total inactive members	698	352
Active members	943	377
Total covered employees	2,157	1,072

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

<b>VRS PLAN 1</b>	<b>VRS PLAN 2</b>	<b>HYBRID PLAN</b>
<p><b>About VRS Plan 1</b>  VRS Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for VRS Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.</p>	<p><b>About VRS Plan 2</b>  VRS Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for VRS Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.</p>	<p><b>About the Hybrid Retirement Plan</b>  The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, 2014 are in this plan, as well as VRS Plan 1 and VRS Plan 2 members who were eligible and opted into the plan during a special election window. (See "Eligible Members")</p> <ul style="list-style-type: none"> <li>• The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.</li> <li>• The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.</li> <li>• In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.</li> </ul>
<p><b>Eligible Members</b>  Employees are in VRS Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.</p>	<p><b>Eligible Members</b>  Employees are in VRS Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July</p>	<p><b>Eligible Members</b>  Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:</p> <ul style="list-style-type: none"> <li>• State employees*</li> </ul>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

<p><b>Hybrid Opt-In Election</b>  VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.</p> <p>The Hybrid Retirement Plan's effective date for eligible VRS Plan 1 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p> <p>Members who were eligible for an optional retirement plan (ORP) and had prior service under VRS Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as VRS Plan 1 or ORP.</p>	<p>1, 2010, and they were not vested as of January 1, 2013.</p> <p><b>Hybrid Opt-In Election</b>  VRS Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.</p> <p>The Hybrid Retirement Plan's effective date for eligible VRS Plan 2 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p> <p>Members who were eligible for an optional retirement plan (ORP) and have prior service under VRS Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as VRS Plan 2 or ORP.</p>	<ul style="list-style-type: none"> <li>• School division employees</li> <li>• Political subdivision employees*</li> <li>• Judges appointed or elected to an original term on or after January 1, 2014</li> <li>• Members in VRS Plan 1 or VRS Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan's effective date for opt-in members was July 1, 2014</li> </ul> <p>*Non-Eligible Members  Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:</p> <ul style="list-style-type: none"> <li>• Members of the State Police Officers' Retirement System (SPORS)</li> <li>• Members of the Virginia Law Officers' Retirement System (VaLORS)</li> <li>• Political subdivision employees who are covered by enhanced benefits for hazardous duty employees</li> </ul> <p>Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under VRS Plan 1 or VRS Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select VRS Plan 1 or VRS Plan 2 (as applicable) or ORP.</p>
<p><b>Retirement Contributions</b>  Members contribute up to 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some school divisions and political subdivisions elected to phase in the required 5% member</p>	<p><b>Retirement Contributions</b>  Same as VRS Plan 1.</p>	<p><b>Retirement Contributions</b>  A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions</p>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

<p>contribution; all employees will be paying the full 5% by July 1, 2016. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.</p>		<p>are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.</p>
<p><b>Creditable Service</b>  Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p>	<p><b>Creditable Service</b>  Same as VRS Plan 1.</p>	<p><b>Creditable Service</b>  <u><b>Defined Benefit Component:</b></u>  Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p> <p><u><b>Defined Contributions Component:</b></u>  Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.</p>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

<p><b>Calculating the Benefit</b>  The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.</p> <p>An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.</p>	<p><b>Calculating the Benefit</b>  See definition under VRS Plan 1.</p>	<p><b>Calculating the Benefit</b>  <u><b>Defined Benefit Component:</b></u>  See definition under VRS Plan 1.</p> <p><u><b>Defined Contribution Component:</b></u>  The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.</p>
<p><b>Average Final Compensation</b>  A member's average final compensation is the average of their 36 consecutive months of highest compensation as a covered employee.</p>	<p><b>Average Final Compensation</b>  A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.</p>	<p><b>Average Final Compensation</b>  Same as VRS Plan 2. It is used in the retirement formula for the defined benefit component of the plan.</p>
<p><b>Service Retirement Multiplier</b>  The retirement multiplier is a factor used in the formula to determine a final retirement benefit.</p>	<p><b>Service Retirement Multiplier</b>  Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013.</p>	<p><b>Service Retirement Multiplier</b>  The retirement multiplier for the defined benefit component is 1.0%.</p> <p>For members that opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.</p>
<p><b>Normal Retirement Age</b>  Age 65.</p>	<p><b>Normal Retirement Age</b>  Normal Social Security retirement age.</p>	<p><b>Normal Retirement Age</b>  <u><b>Defined Benefit Component:</b></u>  Same as VRS Plan 2.</p>



**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

		<p><b><u>Defined Contribution Component:</u></b>  Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b>Earliest Unreduced Retirement Eligibility</b>  Members who are not in hazardous duty positions are eligible for an unreduced retirement benefit at age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.</p> <p>Hazardous duty members are eligible for an unreduced retirement benefit at age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service.</p>	<p><b>Earliest Unreduced Retirement Eligibility</b>  Members who are not in hazardous duty positions are eligible for an unreduced retirement benefit when they reach normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.</p> <p>Hazardous duty members are eligible for an unreduced retirement benefit at age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service.</p>	<p><b>Earliest Unreduced Retirement Eligibility</b>  <b><u>Defined Benefit Component:</u></b>  Members are eligible for an unreduced retirement benefit when they reach normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.</p> <p><b><u>Defined Contribution Component:</u></b>  Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b>Earliest Reduced Retirement Eligibility</b>  Members may retire with a reduced benefit as early as age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.</p>	<p><b>Earliest Reduced Retirement Eligibility</b>  Members may retire with a reduced benefit as early as age (60) with at least five years (60 months) of creditable service.</p>	<p><b>Earliest Reduced Retirement Eligibility</b>  <b><u>Defined Benefit Component:</u></b>  Members may retire with a reduced benefit as early as age (60) with at least five years (60 months) of creditable service.</p> <p><b><u>Defined Contribution Component:</u></b>  Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b>Cost-of-Living Adjustment (COLA) in Retirement</b>  The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the</p>	<p><b>Cost-of-Living Adjustment (COLA) in Retirement</b>  The Cost-of-Living Adjustment (COLA) matches the first 2%</p>	<p><b>Cost-of-Living Adjustment (COLA) in Retirement</b>  <b><u>Defined Benefit Component:</u></b>  Same as Plan 2.</p>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

<p>Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.</p> <p><b><u>Eligibility:</u></b>  For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.</p> <p>For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.</p> <p><b><u>Exceptions to COLA Effective Dates:</u></b>  The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:</p> <ul style="list-style-type: none"> <li>○ The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.</li> <li>○ The member retires on disability.</li> <li>○ The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.</li> <li>○ The member dies in service and the member's</li> </ul>	<p>increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.</p> <p><b><u>Eligibility:</u></b>  Same as Plan 1</p> <p><b><u>Exceptions to COLA Effective Dates:</u></b>  Same as Plan 1</p>	<p><b><u>Defined Contribution Component:</u></b>  Not applicable.</p> <p><b><u>Eligibility:</u></b>  Same as Plan 1 and Plan 2.</p> <p><b><u>Exceptions to COLA Effective Dates:</u></b>  Same as Plan 1 and Plan 2.</p>
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**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

<p>survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.</p>		
<p><b>Disability Coverage</b>  Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.</p> <p>Most state employees are covered under the Virginia Sickness and Disability Program (VSDP), and are not eligible for disability retirement.</p> <p>VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.</p>	<p><b>Disability Coverage</b>  Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.</p> <p>Most state employees are covered under the Virginia Sickness and Disability Program (VSDP), and are not eligible for disability retirement.</p> <p>VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.</p>	<p><b>Disability Coverage</b>  Eligible political subdivision and school division (including VRS Plan 1 and VRS Plan2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides and employer-paid comparable program for its members.</p> <p>State employees (including VRS Plan 1 and VRS Plan2 opt-ins) participating in the Hybrid Retirement Plan are covered under the Virginia Sickness and Disability Program (VSDP), and are not eligible for disability retirement.</p> <p>Hybrid members (including VRS Plan 1 and VRS Plan 2 opt-ins) covered under VSDP or VLDP are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.</p>
<p><b>Purchase of Prior Service</b>  Members may be eligible to purchase service from</p>	<p><b>Purchase of Prior Service</b>  Same as VRS Plan 1.</p>	<p><b>Purchase of Prior Service</b>  <u><b>Defined Benefit Component:</b></u>  Same as VRS Plan 1.</p>

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.		<u><b>Defined Contribution Component:</b></u> Not applicable.
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The System issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for the plans administered by VRS. A copy of the most recent report may be obtained from the VRS website at <http://www.varetire.org/Pdf/Publications/2014-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

### **Contributions**

Members and employers are required to contribute to the retirement plans by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to localities and school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. The County and School System are required to contribute the remaining amounts necessary to fund the pension plans using the entry age normal actuarial cost method adopted by the VRS Board of Trustees. The System's actuary computed the amount of contributions to be provided by the County and the School System. The contribution rates for fiscal year 2015 were based on the actuary's valuation as of June 30, 2013. In addition, the actuary computed a separate contribution requirement for the School System's teacher cost-sharing pool using the same valuation date.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

For June 30, 2015, the actual contribution rates and total amount contributed for the VRS retirement plans were as follows:

	Contribution Rate (as a % of covered payroll)	Amount of Contributions
<u>County of Roanoke:</u>		
Retirement Plan	13.90%	\$ 4,575,017
<u>School System:</u>		
Teacher Retirement Plan	14.50%	\$ 10,238,755
Non-Professional Plan	6.84%	207,090

**Pension Plan Fiduciary Net Position**

Detailed information about the VRS Pension Plan's fiduciary net position is available in the separately issued VRS 2014 Comprehensive Annual Financial Report (CAFR). A copy of the 2014 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2014-annual-report.pdf> or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Net Pension Liability**

The most recent actuarial valuation to determine the net pension liabilities for the County and the School System were prepared as of June 30, 2013. The total pension liability was determined based on that actuarial valuation date, using updated actuarial assumptions, applied to all periods in the measurement and rolled forward to the measurement date of June 30, 2014.

**Actuarial Assumptions**

The total pension liability for the County and School System VRS Teacher Retirement plans were based on an actuarial valuation as of June 30, 2013, using the entry age normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2014.

- Inflation - 2.50%
- Salary increases - 3.50% to 5.95%, including inflation
- Investment rate of return - 7.00%, net of pension plan investment expense, including inflation\*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GAAP purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

*Mortality rates:*

Pre-Retirement – RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 3 years and females were set back 5 years.

Post-Retirement – RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females were set back 3 years.

Post-Disablement – RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 1 year and no provision for future mortality improvement.

The actuarial assumptions used in the June 30, 2013 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

- Update mortality table
- Adjustments to the rates of service retirement
- Decrease in rates of withdrawals for 3 through 9 years of service
- Decrease in rates of disability
- Reduce rates of salary increase by 0.25% per year

**Long-Term Expected Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
U.S. Equity	19.50%	6.46%	1.26%
Developed Non U.S. Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
Total	100.00%		5.83%
Inflation			2.50%
* Expected arithmetic nominal return			8.33%

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

\*Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the County for its retirement plan and Roanoke County Public Schools for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, the participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**Changes in Net Pension Liability**

	Count of Roanoke			School System - Non-Professional		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
	(a)	(b)	(a) - (b)	(a)	(b)	(a) - (b)
Balances at June 30, 2013	\$ 198,419,565	\$ 154,826,089	\$ 43,593,476	\$ 31,185,978	\$ 29,674,765	\$ 1,511,213
Changes for the year:						
Service cost	5,273,706	-	5,273,706	642,968	-	642,968
Interest	13,590,501	-	13,590,501	2,114,246	-	2,114,246
Contribution - employer	-	4,090,698	(4,090,698)	-	306,710	(306,710)
Contributions - employee	-	2,061,935	(2,061,935)	-	293,796	(293,796)
Net investment income	-	24,311,664	(24,311,664)	-	4,569,047	(4,569,047)
Benefit payments including refunds of employee contributions	(8,539,110)	(8,539,110)	-	(1,964,916)	(1,964,916)	-
Administrative expense	-	(131,901)	131,901	-	(25,570)	25,570
Other changes	-	1,281	(1,281)	-	241	(241)
Net Changes	10,325,097	21,794,567	(11,469,470)	792,298	3,179,308	(2,387,010)
Balances at June 30, 2014	<u>\$ 208,744,662</u>	<u>\$ 176,620,656</u>	<u>\$ 32,124,006</u>	<u>\$ 31,978,276</u>	<u>\$ 32,854,073</u>	<u>\$ (875,797)</u>

**Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate**

The following presents the County's net pension liability and the School Systems' proportionate share of the net pension liability (asset) using the discount rate of 7.00%, as well what the net

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Net Pension Liability		
	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
<u>County of Roanoke:</u>			
Retirement Plan	\$ 62,394,409	\$ 32,124,006	\$ 9,140,124
<u>School System:</u>			
Teacher Retirement Plan	\$ 173,026,000	\$ 117,883,000	\$ 72,391,000
Non-Professional Plan	2,621,970	(875,797)	(3,848,203)

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2015, the County and the School System recognized pension expense of \$2,811,183, \$8,545,000, and (\$47,937) in the Retirement Plan, the Teacher Retirement Plan and the Non-Professional Plan, respectively. At June 30, 2015, deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	County of Roanoke		School System			
	Retirement Plan		Teacher Retirement Plan		Non-Professional Plan	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between expected and actual earnings on pension plan investments	\$ -	\$ 10,849,549	\$ -	\$ 17,488,000	\$ -	\$ 2,032,363
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	-	-	3,515,000	-	-
Employer contributions subsequent to the measurement date	4,575,017	-	10,238,755		207,090	-
Total	<u>\$ 4,575,017</u>	<u>\$ 10,849,549</u>	<u>\$ 10,238,755</u>	<u>\$ 21,003,000</u>	<u>\$ 207,090</u>	<u>\$ 2,032,363</u>



**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

Deferred outflows of resources resulting from the contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ended June 30:</u>	<u>County of Roanoke</u>	<u>School System</u>	
	Retirement Plan	Teacher Retirement Plan	Non-Professional Plan
2016	\$ 2,712,387	\$ 5,148,000	\$ 508,000
2017	2,712,387	5,148,000	508,000
2018	2,712,387	5,148,000	508,000
2019	2,712,388	5,148,000	508,000
Thereafter	-	411,000	363

**Payable to the Pension Plan**

At June 30, 2015, the School System's Teacher Retirement and Non-professional plans reported payables of \$990,469 and \$17,633, respectively, for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2015.

**(14) Other Postemployment Benefits (OPEB)**

From an accrual accounting perspective, the cost of postemployment health care benefits (the OPEB), like the cost of pension benefits, general should be associated with the periods in which the cost occurs, rather than in future years when it will be paid. In accordance with GAAP, the County recognizes the cost of postemployment health care in the year when the employee services are rendered, reports the accumulating liability, and provides information useful in assessing potential demands on the County's future cash flows. Recognition of the liability accumulated from prior years will be phased in over 30 years.

**Retiree Medical Program**

**Plan Description** - The County administers a single-employer healthcare plan (the Retiree Medical Plan). The plan provides for participation by eligible retirees of the County and their eligible dependents in the health insurance program available to County employees. The Retiree Medical Plan will provide retiring employees the option to continue health insurance coverage offered by the County. A County retiree is eligible for this benefit until the month the retiree turns 65 or upon the retiree's death with 10 years of County service, 5 years of consecutive years on the health insurance plan, and retirement under the VRS requirements. The benefits, employee contributions, and the employer contributions are governed by the Board policy and can be amended by the Board through board action. For the year ended June 30, 2015, the plan had approximately 150 members.

The County participates in the OPEB Trust Fund, an irrevocable trust established for the purpose of accumulating assets to fund postemployment benefits other than pensions. The Trust Fund

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

issues a separate report, which can be obtained by requesting a copy from the plan administrator, Virginia Municipal League (the VML), at P.O. Box 12164, Richmond, Virginia 23241.

**Funding Policy** - The Retiree Medical Plan is funded with contributions from plan members and the County. Plan members receiving benefits contribute specified amounts monthly, ranging from 12.19% to 52.91%, towards the cost of the health insurance premiums. For fiscal year ended June 30, 2015, the retirees contributed approximately \$297,730, or 31.77% of total premiums, through their required contributions of \$66.48 to \$692.32 per month depending on the coverage (single, single plus dependent, single plus spouse, or family). The County contributed \$49,852 to the Virginia Pooled OPEB Trust. It is the County's intent to fully fund the annual required contribution (the ARC) each year.

**Annual OPEB Cost and Net OPEB Obligation** - During fiscal year 2015, the County had employer contributions of \$1,138,046 and the net OPEB obligation at June 30, 2015 was \$0. The County's annual adjusted OPEB cost (expense) of \$1,138,046 was equal to the ARC for the fiscal year.

The County's annual other postemployment benefit cost is calculated using the projected unit credit actuarial cost method to determine the plan liabilities. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liability (or funding excess) over a period not to exceed 30 years.

The following table presents the OPEB cost for the year, the amount contributed and changes in the OPEB Plan for the fiscal year ended June 30, 2015:

Annual Required Contribution	\$ 1,138,046
Interest on net OPEB obligation	-
Annual OPEB cost	<u>1,138,046</u>
Adjustment for actual claims	-
Contributions made	<u>1,138,046</u>
Change in Net OPEB Obligation	-
Net OPEB Obligation, Beginning of Year	-
Net OPEB Obligation, End of Year	<u><u>\$ -</u></u>

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for the fiscal years ended June 30, 2015, 2014, and 2013 are as follows:

Fiscal Year Ended	Annual OPEB Cost	Employer Contribution	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
June 30, 2015	\$ 1,138,046	\$ 1,138,046	100.00%	\$ -
June 30, 2014	1,086,165	1,086,165	100.00%	-
June 30, 2013	1,752,900	1,752,900	100.00%	-

**Funded Status and Funding Progress** - As of July 1, 2015, the County's most recent actuarial valuation date, the actuarial accrued liability for benefits was \$13,584,041, and the actuarial value

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

of assets was \$4,702,399, resulting in an UAAL of \$8,881,642 and a funded ratio of 34.62%. The covered payroll (annual payroll of active employees covered by the plan) was \$40,796,254, and the ratio of the UAAL to the covered payroll was 21.77%.

The schedule of funding progress, presented as required supplementary information following the notes to the basic financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**Actuarial Valuations** - Actuarial valuations of an ongoing plan involve estimates of the value reported amounts and assumptions about the probability of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trends. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**Methods and Assumption** – Calculations for financial reporting purposes are based on the benefits provided under terms of the substantive plan (the plan as understood by the employer and plan members) in effect at the time of each valuation and on the historical pattern of sharing of costs between the employer and the plan members to that point.

The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

For July 1, 2015 actuarial valuation, the actuarial methods and assumptions included:

- A projected unit credit actuarial cost method.
- An 8.0% investment rate of return. Because the County participates in the OPEB Trust Fund and fully funds the annual required contribution, a higher investment rate of return was used in this actuarial valuation.
- An initial annual healthcare cost trend rate of 7.5% reduced by 0.50% each year to arrive at an ultimate health care cost trend rate of 5.0%.
- A payroll growth for the amortization of the unfunded liability of 3.0%
- The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payrolls on a closed basis over a period of 30 years.
- Inflationary rates are implicitly included in the investment rate of return and healthcare cost trend rates.

### **Health Insurance Credit Program**

**Plan Description** - The County participates in the VRS program which provides a credit toward the cost of health insurance coverage for any County employee who retired under VRS with at least 15 years of total creditable service. The amount of each monthly health insurance credit shall be a \$1.50 per year of creditable service, which amount shall be credited monthly to any retired County employee participating in the County retiree health benefits program. However, such credit shall not exceed the health insurance premium for retiree.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**Funding Policy** - The County's employer contribution rate for the fiscal year ended June 30, 2015 was 0.29% of annual covered payroll.

**Annual Health Credit Cost and Net Health Credit Obligation** - The County's annual retiree health insurance credit cost for the fiscal years ended June 30, 2015, 2014 and 2013 are as follows:

Fiscal Year Ended	Annual Health Credit Cost	Employer Contribution	Percentage of Annual Health Credit Cost Contributed	Net Health Credit (Obligation) Asset
June 30, 2015	\$ 95,483	\$ 95,483	100.00%	\$ -
June 30, 2014	105,524	105,524	100.00%	-
June 30, 2013	103,915	103,915	100.00%	-

**Funded Status and Funding Progress** - As of June 30, 2014, the County's most recent actuarial valuation date, the plan was 19.64% funded. The actuarial accrued liability for benefits was \$1,473,349 and the actuarial value of assets was \$289,300, resulting in an UAAL of \$1,184,049. The covered payroll (annual payroll of active employees covered by the plan) was \$32,510,544, and ratio of the UAAL to the covered payroll was 3.64%.

The schedules of funding progress, presented as required supplementary information following the notes to the basic financial statements, presents trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**Methods and Assumptions** - Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2014 actuarial valuation, an entry age normal cost method was used. The actuarial assumptions included a 7.0% investment rate of return per annum, an inflation assumption of 2.5%, and payroll growth rate of 3%. The health care trend rate is implicitly included in the investment rate of return and in general inflation assumptions. The unfunded actuarial accrued liability is being amortized as a level percentage of pay on a closed basis. The remaining amortization period at June 30, 2014 was 30 years.

**Other Postemployment Healthcare Benefits – Schools**

From an accrual accounting perspective, the cost of other postemployment benefits, like the cost of pension benefits, generally should be associated with the periods in which the cost occurs, rather than in future years when it will be paid. In accordance with GAAP, the School System recognizes the cost of post-employment benefits in the year when the employee services are rendered, reports the accumulating liability, and provides

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

information useful in assessing potential demands on the School System's future cash flows. Recognition of the liability accumulated from prior years will be phased in over 30 years.

**Plan Description** - The School System administers and sponsors a single-employer defined benefit healthcare plan (Retiree Medical Plan). Employees are eligible for this benefit if they retire after the age of 55 with at least 10 years of service and 12 months enrollment in the School System's self-insured health insurance program.

The School System contributes up to \$2,500 per year towards the total medical premium for each eligible retiree for up to five years after retiring under the Employee Extended Work Plan. The total retiree medical premium is calculated as a blended rate based on the medical claims of all active and retired participants resulting in an implicit subsidy that benefits the retiree with a lower cost medical premium.

All health care benefits are provided through the School System's self-insured health insurance program. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; vision care; and prescriptions. Once a retiree reaches age 65, Medicare becomes the primary insurer and the School System's plan becomes secondary.

The benefits, employee contributions, and employer contributions are governed by School Board policy and can be amended through School Board action. Required supplementary information and trend information are included in the School System's financial report and consequently, there is no separately issued report.

The School System participates in the OPEB Trust Fund, an irrevocable trust established for the purpose of accumulating assets to fund postemployment benefits other than pensions. The OPEB Trust Fund issues a separate report, which can be obtained by requesting a copy from the plan administrator, Virginia Municipal League (VML), at P.O. Box 12164, Richmond, VA 23241.

**Funding Policy** - The Retiree Medical Plan is funded through member and employer contributions. Plan members receiving benefits contribute monthly premiums towards the cost of the health insurance depending on the coverage selected (single, single plus dependent, single plus spouse, or family). For fiscal year ended June 30, 2015, the School System contributed \$463,111 for 189 retired plan members through monthly health insurance premium payments.

Based on the July 1, 2015 actuarial valuation, the School System contributed \$1,045,395 to the Retiree Medical Plan for the fiscal year ended June 30, 2015. The School System was not required to make a contribution to the OPEB Trust Fund this year. It is the School System's intent to fully fund the ARC each year.

**Annual OPEB Cost and Net OPEB Obligation** - The School System's annual OPEB cost is calculated based on the ARC of the employer, an amount actuarially determined in accordance with the parameters of GAAP. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liability (or funding excess) over a period not to exceed 30 years.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

The following table represents the OPEB cost, amount contributed, and changes in the OPEB Plan for the fiscal year ended June 30, 2015:

Annual Required Contribution	\$ 949,804
Interest on Net OPEB Obligation	(10,369)
Adjustment to ARC	8,218
Annual OPEB Cost	947,653
Contributions Made	1,045,395
Change in Net OPEB Asset	(97,742)
Net OPEB Asset, Beginning of Year	(129,613)
Net OPEB Asset, End of Year	<u>\$ (227,355)</u>

The School System's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the fiscal year ended June 30, 2015 and the preceding 2 years are as follows:

Fiscal Year Ended	Beginning OPEB Obligation (Asset)	Annual OPEB Cost	Employer Contribution	Percentage of Annual OPEB Cost Contributed	Ending Net OPEB Obligation (Asset)
June 30, 2015	\$ (129,613)	\$ 947,653	\$ 1,045,395	110.31%	\$ (227,355)
June 30, 2014	-	922,511	1,052,124	114.05%	(129,613)
June 30, 2013	-	1,521,300	1,521,300	100.00%	-

**Funded Status and Funding Progress** - As of July 1, 2015, the most recent actuarial valuation date, the plan was 5.27% funded. The actuarial accrued liability (AAL) for benefits was \$9,640,700 and the actuarial value of assets was \$507,627, resulting in an UAAL of \$9,133,073. The covered payroll (annual payroll of active employees covered by the plan) was \$73,642,933 and the ratio of the UAAL to the covered payroll was (12.43%).

The schedule of funding progress, presented as required supplementary information following the notes to the basic financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**Actuarial Methods and Assumptions** – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trends. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Calculations for financial reporting purposes are based on the benefits provided under terms of the substantive plan (the plan as understood by the employer and plan members) in effect at the time of each valuation and on the historical pattern of sharing of costs

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term prospective of the calculations.

For the July 1, 2015 actuarial valuation, the actuarial methods and assumptions included:

- A projected unit credit actuarial cost method.
- An 8.0% investment rate of return. Because the School System participates in the OPEB Trust Fund and expects to fully fund the annual required contribution, a higher investment rate of return was used in this actuarial valuation.
- An initial annual healthcare cost trend rate of 8.0% reduced by 0.50% to 1.00% each year to arrive at an ultimate health care cost trend rate of 5.0%.
- A payroll growth for the amortization of the unfunded liability of 3.0%.
- The plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payrolls on a closed basis over a period of 30 years.
- Inflationary rates are implicitly included in the investment rate of return and healthcare cost trend rates.

**(15) Fire and Rescue Pension Trust Length of Service Awards Program**

**A. Plan description and provisions**

The County established a Length of Service Awards Program (the LOSAP) on January 1, 1989, to recognize the service the volunteers for the County Fire and Rescue provide to the County. LOSAP is a single employer, noncontributory defined benefit plan. It is owned by the County and governed by the Volunteer Fireman's Insurance Services, Inc. (the VFIS). The plan's fiscal year follows the calendar year January 1 through December 31. It was active until December 31, 2005, at which time the County Board froze all member benefits in the program. The program is closed to new entrants. LOSAP was open to any volunteer member over 18 years of age who met specific eligibility and service requirements. Participants became vested based on the schedule below and earned a fixed dollar benefit based on years of service. The plan is invested in an unallocated group annuity with a guaranteed rate of return of 4%. No separate financial report is issued. All required statements and disclosures are contained in these financial statements.

**Vesting Schedule**

<u>Years of Service</u>	<u>Vested Percentage</u>
Less than 5 years	0%
5 years	50%
6 years	60%
7 years	70%
8 years	80%
9 years	90%
10 years	100%

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

As of the most recent actuarial report, the program membership consisted of the following:

Eligible Members	283
Retired and Beneficiaries	172

**B. Funding Policy**

This plan was available to vested volunteer members with no covered payroll. Benefits amortize on a level dollar basis and are recognized when due and payable in accordance with the terms of the plan. Members vest over a ten year period. Benefits accrued at a rate of \$12 for each year of credited fire or rescue service completed after January 1, 1989, plus \$12 for each year of credited fire or rescue service completed between January 1, 1979 and January 1, 1989. No participant received credit for more than a total of 20 years of fire or rescue service. The maximum per month benefit under this plan was \$240. Since the County funds the plan, refunds are not paid. The plan does not provide for post-retirement increases. The contribution rate is determined using an entry age normal frozen initial liability actuarial funding method. The actuarial value of the plan assets is equal to the market value of the assets. Present and future assets in the plan are assumed to earn an investment rate of return of 3.25% compounded annually. There is no inflation factor or salary increase factor used since there is no covered payroll.

The contributions to the plan for the year ended June 30, 2015 totaled \$367,683. The program's funding policy provides for periodic County contributions at actuarially determined rates that are sufficient to accumulate adequate assets to pay benefits when due.

As of July 31, 2015, the LOSAP's most recent actuarial valuation date, the plan was 38.06% funded. The actuarial accrued liability for benefits was \$8,462,621 and the actuarial value of assets was \$3,220,680 resulting in an UAAL of \$5,241,941 which will be fully amortized on a closed basis over 25 years. The plan additions fund the cost of administering the plan.

The schedules of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

The County's annual pension cost, the percentage of annual pension cost contributed to the LOSAP, and the net pension obligation for the fiscal years ended June 30, 2015, 2014 and 2013 are as follows:

Fiscal Year Ended	Annual Pension Cost (APC)	Employers Contribution	Percentage of APC Contributed	Net Pension Obligation
June 30, 2015	\$ 367,683	\$ 367,683	100%	\$ -
June 30, 2014	327,026	327,026	100%	-
June 30, 2013	346,369	346,369	100%	-



**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**(16) Unearned and Unavailable Revenues**

Unearned revenues, representing amounts for which asset recognition criteria have been met but for which revenue recognition criteria have not been met, was comprised of the following as of June 30, 2015:

	<u>County</u>	<u>School System</u>
Grant Revenue	\$ 149,265	\$ 19,960
Prepaid Adult and Student Food	-	89,494
Registration and Other Fees	483,018	-
Prepaid Events	-	3,294
Rental Income	14,286	-
Total	<u>\$ 646,569</u>	<u>\$ 112,748</u>

Unavailable revenues in the fund financial statements at June 30, 2015 were comprised of the following:

	<u>General Fund</u>
Sales Tax	\$ 868,555
Other local tax	313,870
Total	<u>\$ 1,182,425</u>

**(17) Commitments, Contingencies, and Other Information**

*Encumbrances* – The County had \$2,581,752 of encumbrances reported as restricted and committed under the general governmental funds and \$11,492,660 for capital projects.

*Litigation* – Various claims are pending against the County. In the opinion of County management, after consulting with legal counsel, the potential loss on all claims will not materially affect the County's financial position or activities.

*Grant Programs* – Under the terms of federal and state grants, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits could lead to reimbursement of the grantor agencies. County management believes disallowances, if any, would not be material to the financial position of the County at June 30, 2015.

*Other Commitments* –

- In August 1999, the Board adopted a resolution to enter into a Local Participation Agreement with Virginia's First Regional Industrial Facility Authority, and to purchase 10,000 shares of a 150,000 share pool for the financing of the initial phase of the New River Valley Commerce Park Project. The County's annual

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

required payment for the shares and the administrative costs are currently \$34,255 per year.

- In November 2007, the Board approved a three party agreement between the Western Virginia Water Authority (WVWA), Franklin County, and the County. The agreement is to provide for the construction of a water line in the Route 220 corridor from Clearbrook in the County to the Wirtz Plateau in Franklin County. The WVWA will design, construct, and issue revenue bonds for this \$5.5 million project. The County's contribution to this project is approximately \$2.3 million payable over 20 years, beginning in FY 2009. The County's contribution to the WVWA for the year ended June 30, 2015 totaled \$177,088.
- The Authority entered into an agreement with R.R. Donnelley and Sons Company, Inc. in February 2006 to assume any maintenance obligations for the Valley TechPark stormwater facilities, under existing uniform local policies and ordinances. In the unlikely event that the County adopts an ordinance or policy imposing a stormwater fee on property owned by R.R. Donnelley, the County of Roanoke will appropriate to the Authority a sum sufficient to pay R.R. Donnelley's pro rata share of this fee, for a period of ten years from the imposition of the fee. After ten years, any such fees shall be paid by R.R. Donnelley.

Although obligation under the revenue bonds issued to date through the Authority is secured by lease proceeds and the underlying properties and the Authority retains no liability on pass through leases, the Authority and the County may choose at their option to assume responsibility for the bonds in the event of default by lessees to preserve the credit rating of the Authority for future issues.

- On September 17, 2015, the County refunded \$44.2 million of the 2008 Lease Revenue Bonds outstanding for a net present value savings of \$2.8 million over the remaining life of the original bonds.

**(18) Jointly Governed Organizations**

The following entities are considered to be jointly governed. The County has no ongoing financial responsibility or interest in jointly governed organizations.

**Roanoke Valley Resource Authority**

The Roanoke Valley Resource Authority (the RVRA) was established on October 23, 1991 under a user agreement between the County, City of Roanoke, Virginia (the City), and the Town of Vinton, Virginia (the Town) to develop a regional solid waste disposal facility. The old regional sanitary landfill operated by the Roanoke Valley Regional Solid Waste Management Board was closed on September 30, 1993. RVRA is presently governed by a seven member board appointed by the governing bodies of the Charter Members. The County has control over the budget and financing of the RVRA only to the extent of representation by the board members appointed. For the fiscal year ended June 30, 2015, the County remitted \$1,819,454 to RVRA for services. Participating localities are responsible for their pro-rata share, based on population, of any year-end deficit. RVRA is currently self-supporting and is expected to remain as such in the future. The County is the fiscal agent for RVRA and reports its assets and liabilities in an agency fund.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

Roanoke Regional Airport Commission

The Roanoke Regional Airport Commission (the Commission) was established on July 1, 1987 by legislative act of the Commonwealth of Virginia to own and operate the Roanoke Regional Airport. The Commission is composed of five members.

Two members are appointed by the County Board and three by City Council. The County and the City are each responsible for their pro-rata share, based on population, of any year-end operating deficit or capital expenditures if any additional funding is required. The Commission is responsible for paying all outstanding debt. No subsidy has been required since inception.

Roanoke Valley Detention Commission

The Counties of Botetourt, Craig, and Roanoke, and the Cities of Roanoke and Salem formed the Roanoke Valley Detention Commission (the RVDC) to renovate, expand, and operate a detention facility for juveniles. RVDC is governed by a six member board. Each locality's financial obligation is based on the number of juveniles housed at the facility. The County's contribution for the year ended June 30, 2015 was \$299,185. RVDC has the authority to issue debt and such debt is the responsibility of RVDC.

Blue Ridge Behavioral Healthcare

The Counties of Botetourt, Craig, and Roanoke, and the Cities of Roanoke and Salem formed Blue Ridge Community Services (the Blue Ridge) to provide a system of comprehensive community mental health, mental retardation, and substance abuse services. Blue Ridge is governed by a sixteen member board. Each locality's financial obligation is based on the type and amount of services performed for individuals in the locality. The annual contribution for the year ended June 30, 2015 was \$175,000.

Fifth Planning District Disability Services Board

The Counties of Allegheny, Botetourt, Craig, and Roanoke, the Town, and the Cities of Roanoke, Salem, Covington, and Clifton Forge jointly participate in the Fifth Planning District Disability Services Board, which provides input to state and local agencies on service needs and priorities with physical and sensory disabilities.

Regional Center for Animal Care and Protection

The Regional Center for Animal Care and Protection (the Regional Pound) was created by an intergovernmental agreement dated December 11, 2012 between the charter members of the County, the City, the Town, and Botetourt County pursuant to code section 3.26546 of the Code of Virginia which requires the governing body of each county, town, or city to maintain or cause a "pound" to be maintained and allows one or more local governing bodies to operate a single "pound" in conjunction with one another. This agreement established a format to transition the management of the "pound" from the Roanoke Valley Society for the Prevention of Cruelty to Animals to the governing localities and also established the County as the fiscal agent effective July 1, 2013. Participating localities are responsible for their pro-rata share of the operating budget, which is billed on a monthly basis. For the year ended June 30, 2015, the County's share was \$295,152.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

In addition, the City issued \$1,829,500 on November 1, 2013 to purchase the property and equipment from the Roanoke Valley Society for the Prevention of Cruelty to Animals on behalf of the Regional Pound. Participating localities are responsible for their pro-rata share of the outstanding debt, which is billed on a quarterly basis. For the year ended June 30, 2015, the County's share of principal and interest was \$361,830.

Western Virginia Water Authority

The Western Virginia Water Authority (the WVWA) was created by the County and the City on July 1, 2004. The WVWA is a full service authority that provides water and wastewater treatment to both County and City citizens. The WVWA is governed by a seven member board of which two are appointed by the County Board. The County has no financial responsibility for the debt issued by the WVWA.

Western Virginia Regional Jail Authority

The Counties of Roanoke, Franklin, Montgomery, and the City of Salem formed the Western Virginia Regional Jail Authority (the WVRJA) in June 2005 for the purpose of developing and operating a regional jail authority for the benefit of the Member Jurisdictions. The Board consists of three representatives from each of the Member Jurisdictions. The Member Jurisdictions will each be responsible for a per diem cost based on their prisoner days used. For the year ended June 30, 2015, the County's share was approximately \$2,924,320.

**(19) Incentive Agreements Outstanding – Component Unit**

On September 26, 2007, the Authority, in conjunction with the County, approved an agreement with English Construction Company, Inc., whereby the company will construct and develop a business park on approximately 190 acres, except that portion being used for an asphalt plant, laboratory shop, motor pool, equipment storage, stockpiling of recycled asphalt and related activities. Upon completion of the new road and infrastructure improvements, the Authority with funds provided by the County, will grant up to \$1,500,000 of documented costs. Upon completion and approval of a master plan and other site improvements, the Authority will grant the company an additional \$1,000,000. However, if new local tax revenues are not generated by 2017, the company shall return a proportionate part of the \$1,000,000 Economic Development Incentive Grant. This agreement is currently on hold pending resolution on infrastructure requirements, and no reimbursement has been made on this agreement.

On May 5, 2011, the Authority, in conjunction with the County, approved an agreement with Edward Rose Development Company, L.L.C., whereby the company shall construct a new mixed use commercial development by December 31, 2017. In addition, the company must also construct certain public infrastructure improvements. The agreement provides for the Authority, with funds provided by the County, to grant funds not to exceed \$300,000 for the Economic Development Incentive Grant, based on new local tax revenues in any two calendar years at the company's choice from tax years 2013-2017. A modification agreement was approved on April 22, 2014, extending the completion date for the mixed use commercial development to December 31, 2019 and extending the company's choice of tax years for the Economic Development Incentive Grant to include the 2018 and 2019 calendar years. No reimbursement has been made on this agreement.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

On January 25, 2013, the Authority, in conjunction with the County, approved an agreement with Hypergen, Inc. whereby the Company shall construct an approximately 10,000 square foot office building originally by March 31, 2014. The agreement provides for the Authority, with funds from the County, to grant an amount estimated to be \$37,500 a year for two years based solely on new local tax revenues generated by the project. The amount of this grant shall not exceed \$75,000 and reimbursement will begin in 2014-2015. A modification agreement was approved on December 18, 2013, extending the completion date for the office building construction to March 31, 2017 and changing the years for reimbursement to 2016-2017. No reimbursement has been made on this agreement.

On August 13, 2013, the Authority, in conjunction with the County, approved an agreement with Ardagh Metal Packaging USA Inc., whereby the company shall acquire 56 acres of land and acquire, renovate, and equip an existing 524,600 approximate square foot industrial facility by December 31, 2014. It is also anticipated that the company will create and maintain 96 new jobs. The agreement provides for funding of \$750,000 from a Governor's Opportunity Fund Grant. The agreement also provides for the Authority, with funds from the County, by way of a grant estimated at \$2,300,000, for the Economic Development Incentive Grant based on new local tax revenues in calendar years 2015 – 2017. In addition, the agreement provides for a local match of \$150,000 should the company receive a Rail Industrial Access Program grant. The \$750,000 Governor's Opportunity Fund Grant was received by the County and paid to the company for the year ended June 30, 2014.

On August 26, 2014, the Authority, in conjunction with the County, approved an agreement with Allstate Insurance Company, whereby the company shall construct an approximately 70,000 square foot new office and call center building by January 1, 2016. After construction, the company agrees to employ approximately 515 full-time employees at the property. This agreement provides for the Authority, with funds provided by the County, to grant funds not to exceed \$300,000 for the Economic Development Incentive Grant, based on new local tax revenues collected for the eighteen month period following the date of project completion. Payments will be made over a two-year period starting the date of project completion or January 1, 2016. The County has agreed to pay up to \$30,000 for costs of a new water line to the property. Any excess costs will be paid by the company. No reimbursement has been made on this agreement.

**(20) Special Assessment – Component Unit**

On February 8, 2012, the CDA approved the issuance of the Series 2012 bonds by resolution to finance the infrastructure improvements and facilities for approximately 62.5 acres of land within the County as mixed-use commercial and residential development. The Series 2012 bonds were issued in December 2012 in the amount of \$7,000,000 with maturation in 20 years. Neither the faith nor credit of the Commonwealth of Virginia nor the County is pledged to the payment of the principal or interest of the Series 2012 bonds. By memorandum of understanding dated February 1, 2011, the County will collect and pay to the CDA or Trustee the incremental tax revenues generated by the District. In addition, the County will levy a special assessment on property owners in the district as approved annually by the CDA. A special assessment of \$320,000 was levied for tax year 2015. The County collected \$160,000, the first half of the special assessment, in June 2015, and the second half assessment in the amount of \$160,000 will be due in December 2015.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Basic Financial Statements**  
**June 30, 2015**

**(21) Accounting Changes and Restatements**

The County implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* (GASB 68) and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68* (GASB 71), effective July 1, 2014. Implementation of GASB 68 and GASB 71 recognized the County's net pension obligation and deferred outflows of resources for contributions made after the pension plan's actuarial measurement date; therefore, the implementation of these statements resulted the restatement of prior period net position for fiscal year ended June 30, 2014 by \$39,502,778 for the County and \$131,495,503 for the School System. As a result, net position has been adjusted accordingly:

	<u>County of Roanoke</u>	<u>School System</u>
Balance, as previously reported, June 30, 2014	\$ 171,110,145	\$ 70,172,566
Adjustment for implementation of GASB 68 and 71		
Deferred outflows of resources	4,090,698	8,630,710
Net pension liability	<u>(43,593,476)</u>	<u>(140,126,213)</u>
Balance, as restated, June 30, 2014	<u>\$ 131,607,367</u>	<u>\$ (61,322,937)</u>

# REQUIRED SUPPLEMENTARY INFORMATION

**COUNTY OF ROANOKE, VIRGINIA**  
**Required Supplementary Information**  
**Budgetary Comparison Schedule**  
**General Fund**  
**For the Year Ended June 30, 2015**  
**(Unaudited)**

	Original Budget	Final Budget, as Amended	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
General property taxes	\$ 120,539,350	\$ 108,309,493	\$ 109,327,222	\$ 1,017,729
Other local taxes	34,094,000	34,094,000	34,171,338	77,338
Permits, fees, and licenses	553,735	584,785	743,224	158,439
Fines and forfeitures	681,500	681,500	549,582	(131,918)
Use of money and property	610,210	637,763	650,142	12,379
Charges for services	8,266,474	8,536,368	8,570,892	34,524
Intergovernmental revenues	16,900,091	46,556,356	31,017,347	(15,539,009)
Miscellaneous	2,847,161	3,383,093	2,875,733	(507,360)
Total revenues	184,492,521	202,783,358	187,905,480	(14,877,878)
Expenditures:				
General government:				
Board of Supervisors	301,713	358,908	291,933	66,975
County Administrator	294,324	437,958	399,087	38,871
Community Relations	174,347	198,198	187,170	11,028
Human resources	764,639	867,766	794,746	73,020
County Attorney	514,346	595,473	599,049	(3,576)
Commissioner of Revenue	747,558	853,708	846,552	7,156
Assessor	850,744	956,354	924,841	31,513
Treasurer	776,612	963,272	895,262	68,010
Assistant County Administrator -				
Management services	180,658	123,215	118,472	4,743
Finance	1,334,064	1,510,035	1,465,481	44,554
Management and budget	290,709	357,527	305,388	52,139
Procurement	399,868	429,837	393,858	35,979
Electoral Board and officials	316,203	395,782	355,360	40,422
Judicial administration:				
Circuit Court	237,972	294,106	299,572	(5,466)
General District Court	69,940	69,940	62,684	7,256
Special magistrates	1,590	1,590	1,603	(13)
Juvenile and Domestic Relations Court	21,086	25,586	20,213	5,373
Clerk of the Circuit Court	1,077,602	1,137,830	1,094,149	43,681
Law library	27,175	27,175	7,799	19,376
Commonwealth Attorney	1,076,015	1,251,279	1,189,498	61,781
Public safety:				
Sheriff and police	12,883,320	16,350,963	16,127,030	223,933
E911 maintenance	2,919,286	4,317,519	2,859,273	1,458,246
Fire and rescue services	14,036,175	16,489,023	16,644,423	(155,400)
Confinement and care of prisoners	7,533,869	8,009,408	7,177,158	832,250
Court service unit	480,144	502,714	339,940	162,774
VJCCCA grant	-	266,632	254,591	12,041
Animal control	685,931	637,263	598,742	38,521

(continued)



**COUNTY OF ROANOKE, VIRGINIA**  
**Required Supplementary Information**  
**Budgetary Comparison Schedule**  
**General Fund**  
**For the Year Ended June 30, 2015**  
**(Unaudited)**

	Original Budget	Final Budget, as Amended	Actual	Variance with Final Budget Positive (Negative)
Public works:				
General services administration	\$ 987,423	\$ 4,348,053	\$ 3,343,345	\$ 1,004,708
Refuse disposal	4,748,531	5,454,054	5,323,549	130,505
Maintenance of general buildings and grounds	4,015,471	4,272,077	4,466,671	(194,594)
Engineering	2,420,695	3,624,207	2,323,199	1,301,008
Inspections	1,166,829	1,229,810	1,069,830	159,980
Health and welfare:				
Public health	500,358	500,358	500,358	-
Social services administration	5,655,283	6,738,153	6,539,023	199,130
Comprehensive Services Act	5,237,945	5,237,945	6,084,210	(846,265)
Public assistance	2,815,574	3,701,730	3,937,003	(235,273)
Social services organizations	211,900	211,900	211,800	100
Parks, recreation and cultural:				
Assistant County Administrator - Human Services	174,101	207,655	197,031	10,624
Parks and recreation	7,639,912	20,592,632	7,712,745	12,879,887
Library	3,330,403	3,874,218	3,826,494	47,724
Cultural enrichment	245,500	279,196	241,800	37,396
Community development:				
Planning and zoning	938,359	3,157,498	970,424	2,187,074
Cooperative extension program	87,097	87,097	83,833	3,264
Economic development	425,724	468,744	438,052	30,692
Public transportation	420,000	610,385	477,406	132,979
Contribution to human service organizations	112,400	112,600	114,100	(1,500)
Miscellaneous	12,869,888	4,445,011	5,103,367	(658,356)
Total Expenditures	101,999,283	126,582,384	107,218,114	19,364,270
Excess of revenues over expenditures	82,493,238	76,200,974	80,687,366	4,486,392
Other Financing Sources (Uses):				
Transfers in	3,333,255	91,502	91,502	-
Transfers out	(85,826,493)	(85,938,586)	(86,195,052)	(256,466)
Total other financing uses, net	(82,493,238)	(85,847,084)	(86,103,550)	(256,466)
Net change in fund balances	-	(9,646,110)	(5,416,184)	4,229,926
Fund balances at beginning of the year	43,711,492	42,970,512	43,195,916	225,404
Fund balances at end of year	\$ 43,711,492	\$ 33,324,402	\$ 37,779,732	\$ 4,455,330

See accompanying notes to required supplementary information.  
See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Required Supplementary Information**  
**Schedule of Changes in Net Pension Liability (Asset) and Related Ratios**  
**For the Year Ended June 30, 2015**  
**(Unaudited)**

	<b>2015</b>	
	<b>County of Roanoke Employees</b>	<b>School System Non-Professional Employees</b>
<b><u>Virginia Retirement System</u></b>		
Total pension liability:		
Service Cost	\$ 5,273,706	\$ 642,968
Interest	13,590,501	2,114,246
Benefit payments, including refunds of employee contributions	(8,539,110)	(1,964,916)
Net change in total pension liability	10,325,097	792,298
Total pension liability - beginning	198,419,565	31,185,978
Total pension liability - ending (a)	<u>208,744,662</u>	<u>31,978,276</u>
Plan fiduciary net position:		
Contributions -- employer	4,090,698	306,710
Contributions -- employee	2,061,935	293,796
Net investment income	24,311,664	4,569,047
Benefit payments, including refunds of employee contributions	(8,539,110)	(1,964,916)
Administrative expense	(131,901)	(25,570)
Other	1,281	241
Net change in plan fiduciary net position	21,794,567	3,179,308
Plan fiduciary net position -- beginning	154,826,089	29,674,765
Plan fiduciary net position -- ending (b)	<u>176,620,656</u>	<u>32,854,073</u>
Total net pension liability -- beginning	43,593,476	1,511,213
Total net pension liability (asset) -- ending (a - b)	<u>\$ 32,124,006</u>	<u>\$ (875,797)</u>
Plan fiduciary net position as a percentage of total pension liability (asset)	84.61%	(102.74%)
Covered employee payroll	\$ 40,796,254	\$ 5,875,694
Net pension liability (asset) as a percentage of covered employee payroll	78.74%	(14.91%)

Schedule is intended to show information for 10 years. 2015 represents first year for this presentation, no other data is available. Additional years will be included as they become available.

**COUNTY OF ROANOKE, VIRGINIA**  
**Required Supplemental Information**  
**Schedule of Employer's Proportionate Share of Net Pension Liability**  
**For the Year Ended June 30, 2015**  
**(Unaudited)**

	<u>2015</u>
	<b>School System Teacher Retirement Plan</b>
<b><u>Virginia Retirement System</u></b>	
Schools System's proportion of the net pension liability	0.97506%
Schools System's proportionate share of the net pension liability	\$ 117,833,000
Schools System's covered employee payroll	\$ 71,286,776
Schools System's proportionate share of the net pension liability as a percentage of its covered employee payroll	165.29%
Plan fiduciary net position as a percentage of the total pension liability	70.88%

Schedule is intended to show information for 10 years. 2015 represents first year for this presentation, no other data is available. Additional years will be included as they become available.

**COUNTY OF ROANOKE, VIRGINIA**  
**Required Supplementary Information**  
**Schedules of Funding Progress**  
**For the Year Ended June 30, 2015**  
**(Unaudited)**

Fire and Rescue Pension Trust Length of Service Awards Program

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded Actuarial Accrued Liability (UAAL)	Funded Ratio
January 1, 2005	\$ 1,538,033	\$ 3,561,864	\$ 2,023,831	43.18 %
January 1, 2006	1,697,177	6,020,646	4,323,469	28.19
January 1, 2007	1,922,032	6,215,247	4,293,215	30.92
January 1, 2008	2,219,396	6,356,164	4,136,768	34.92
January 1, 2009	2,438,867	6,448,935	4,010,068	37.82
January 1, 2010	2,629,844	6,577,889	3,948,045	39.98
July 31, 2011	2,721,397	7,623,030	4,901,633	35.70
July 31, 2012	2,859,929	7,633,883	4,773,954	37.46
July 31, 2013	2,969,906	7,867,633	4,897,727	37.75
July 31, 2014	3,091,276	8,159,126	5,067,850	37.89
July 31, 2015	3,220,680	8,462,621	5,241,941	38.06

Retiree Medical Plan

A. County of Roanoke Employees:

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Under Funded Actuarial Accrued Liability (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percent of Covered Payroll
July 1, 2007	\$ -	\$ 14,722,509	\$ 14,722,509	- %	\$ 36,072,789	40.81 %
July 1, 2009	985,331	14,202,755	13,217,424	6.94	38,676,345	34.17
July 1, 2011	2,670,944	15,923,798	13,252,854	16.77	39,313,552	33.71
July 1, 2013	4,075,642	12,485,652	8,410,010	32.64	38,646,382	21.76
July 1, 2015	4,702,399	13,584,041	8,881,642	34.62	40,796,254	21.77

B. School System Employees:

July 1, 2007	\$ -	\$ 19,460,000	\$ 19,460,000	- %	\$ 85,547,858	22.75 %
July 1, 2009	-	20,262,618	20,262,618	-	89,186,099	22.72
July 1, 2011	-	13,980,418	13,980,418	-	73,695,601	18.97
July 1, 2013	445,854	9,533,047	9,087,193	4.68	78,569,574	11.57
July 1, 2015	507,627	9,640,700	9,133,073	5.27	73,642,933	12.43

Health Insurance Credit Program

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) Projected Unit Credit	Unfunded Actuarial Accrued Liability (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percent of Covered Payroll
June 30, 2011	\$ 172,295	\$ 1,320,670	\$ 1,148,375	13.05 %	\$ 29,781,682	3.86 %
June 30, 2013	243,482	1,419,702	1,176,220	17.15	32,824,107	3.58
June 30, 2015	289,300	1,473,349	1,184,049	19.64	32,510,544	3.64

See accompanying notes to required supplementary information.  
See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Required Supplemental Information**  
**Schedule of Contributions**  
**Last 10 Fiscal Years**  
**(Unaudited)**

	<u><b>2015</b></u>
<b><u>County of Roanoke Retirement Plan:</u></b>	
Actuarially determined contribution	\$ 4,090,698
Contributions recognized in relation to the actuarially determined contribution	4,090,698
Contribution deficiency (excess)	\$ <u>-</u>
Covered Employee Payroll	\$ 42,470,900
Contributions as a percentage of covered-employee payroll	9.63%
 <b><u>School System Teacher Retirement Plan:</u></b>	
Contractually required contribution	\$ 10,239,218
Contributions recognized in relation to the contractually required contribution	10,238,755
Contribution deficiency	\$ <u>(463)</u>
Covered Employee Payroll	\$ 70,615,294
Contributions as a percentage of covered-employee payroll	14.50%
 <b><u>Roanoke County Public Schools Non-Professional Retirement Plan:</u></b>	
Actuarially determined contribution	\$ 207,090
Contributions recognized in relation to the actuarially determined contribution	207,090
Contribution deficiency (excess)	\$ <u>-</u>
Covered Employee Payroll	\$ 3,027,639
Contributions as a percentage of covered-employee payroll	6.84%

**Notes to the Schedule of Contributions:**

Actuarial Valuation Date: June 30, 2014

## Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry-age
Amortization method	Level percentage of payroll, closed
Payroll growth	3.00%
Remaining amortization period	30 years
Asset valuation method	5-year smoothed market
Salary increases*	3.50 - 5.35%
Investment rate of return*	7%
*Includes inflation at	2.50%
Cost of living adjustments	2.25 - 2.5%

Schedule is intended to show information for 10 years. 2015 represents the first year for this presentation, no other data is available. Additional years will be included as they become available.

**COUNTY OF ROANOKE, VIRGINIA**  
**Notes to Required Supplementary Information**  
**For the Year Ended June 30, 2015**  
**(Unaudited)**

**1. Budgetary Accounting and Control**

*Annual Budget Adoption* - Annual budgets are legally adopted for the General, Debt Service, and School Board Component Unit Operating Funds. The Debt Service Fund is budgeted for principal and interest payments to be paid. Capital Projects Fund is budgeted on a project basis. The County follows these procedures in establishing the budgetary data reflected in the required supplementary information. The Code of Virginia requires adoption of a balanced budget by June 30 of each year. The County Board of Supervisors formally adopted the fiscal year 2014-2015 budget appropriation on May 27, 2014.

*Budgetary Basis of Accounting* - The General and Debt Service Fund budgets are adopted on the modified accrual basis of accounting, a basis of accounting consistent with accounting principles generally accepted in the United States of America.

*Budgetary Process* - At least sixty days prior to June 30, the County Administrator submits to the Board of Supervisors a proposed operating budget for the fiscal year commencing July 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted to obtain citizen comments. Prior to June 30, the budget is legally enacted through an ordinance passed by the County Board of Supervisors.

*Budgetary Controls* - Legal budgetary control is maintained at the fund level. However, for management purposes, the budget is segregated into three categories: personnel, operating, and capital expenditures by department. The Department Head may use discretion to transfer from one category to another as long as the departmental total does not change. County debt is segregated into a separate fund for budgetary purposes. The County Administrator may authorize or delegate the authorization of a transfer of any unencumbered balance or portion thereof from one department to another within a fund. All other transfers require approval of the Board of Supervisors. Formal budgetary integration into the financial accounting system is employed as a management control device during the year for the governmental type funds. Management control is maintained at the category level (i.e. personnel, operating, capital) and supplemental appropriations during the year-end cannot exceed the undesignated fund balance. Actual expenditures and operating transfers out may not legally exceed budget appropriations at the fund level. Unspent appropriations lapse at year-end for legally adopted budgets. The Board of Supervisors must approve any budget amendments increasing or decreasing appropriations. Major amendments are budget amendments that exceed one percent of the original budget which is \$2.0 million for fiscal year 2014-2015. These major amendments must go through the same public hearing requirements as the original budget.

# SUPPLEMENTARY INFORMATION

## GOVERNMENTAL FUNDS

The **General Fund** is the general operating fund of the County which is used to account for all of the financial resources, except those required to be accounted for in another fund.

The **Debt Service Fund** is the fund used to account for the financial resources for, and the payment of, general long-term debt principal, interest, and related costs.

The **Capital Projects Fund** is the fund used to account for the financial resources to be used for the acquisition or construction of capital activities.





**COUNTY OF ROANOKE, VIRGINIA**  
**Budgetary Comparison Schedule**  
**Debt Service Fund**  
**For the Year Ended June 30, 2015**

	Original Budget	Final Budget as Amended	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Locality Compensation Payment	\$ 124,568	\$ 124,568	\$ 124,568	\$ -
Interest Income	-	-	8	8
Miscellaneous	-	342	342	-
Total Revenues	<u>124,568</u>	<u>124,910</u>	<u>124,918</u>	<u>8</u>
<b>Expenditures</b>				
Principal Payments				
General Obligation Bonds				
General Government	818,154	818,154	818,154	-
Schools Virginia Public Schools Authority Bonds	<u>7,909,036</u>	<u>7,909,036</u>	<u>7,909,036</u>	<u>-</u>
Total General Obligation Bonds	<u>8,727,190</u>	<u>8,727,190</u>	<u>8,727,190</u>	<u>-</u>
General Obligation Notes				
Schools-Literary Loans	<u>447,817</u>	<u>447,817</u>	<u>447,817</u>	<u>-</u>
Total General Obligation Notes	<u>447,817</u>	<u>447,817</u>	<u>447,817</u>	<u>-</u>
Lease Revenue Bonds				
General Government	<u>2,383,949</u>	<u>2,106,686</u>	<u>2,106,686</u>	<u>-</u>
Total Lease Revenue Bonds	<u>2,383,949</u>	<u>2,106,686</u>	<u>2,106,686</u>	<u>-</u>
Capitalized Lease Obligations				
General Government	<u>107,580</u>	<u>107,922</u>	<u>107,921</u>	<u>1</u>
Total Capitalized Lease Obligations	<u>107,580</u>	<u>107,922</u>	<u>107,921</u>	<u>1</u>
Total Principal Payments	<u>11,666,536</u>	<u>11,389,615</u>	<u>11,389,614</u>	<u>1</u>
Interest Payments				
General Obligation Bonds				
General Government	146,380	146,380	146,379	1
Schools Virginia Public Schools Authority Bonds	<u>5,145,711</u>	<u>4,090,711</u>	<u>4,090,707</u>	<u>4</u>
Total General Obligation Bonds	<u>5,292,091</u>	<u>4,237,091</u>	<u>4,237,086</u>	<u>5</u>
General Obligation Notes				
Schools-Literary Loans	<u>68,209</u>	<u>68,209</u>	<u>68,208</u>	<u>1</u>
Total General Obligation Notes	<u>68,209</u>	<u>68,209</u>	<u>68,208</u>	<u>1</u>
Lease Revenue Bonds				
General Government	<u>3,741,190</u>	<u>3,535,857</u>	<u>3,535,857</u>	<u>-</u>
Total Lease Revenue Bonds	<u>3,741,190</u>	<u>3,535,857</u>	<u>3,535,857</u>	<u>-</u>
Capitalized Lease Obligations				
General Government	<u>33,893</u>	<u>33,893</u>	<u>33,893</u>	<u>-</u>
Total Capitalized Lease Obligations	<u>33,893</u>	<u>33,893</u>	<u>33,893</u>	<u>-</u>
Total Interest Payments	<u>9,135,383</u>	<u>7,875,050</u>	<u>7,875,044</u>	<u>6</u>
Miscellaneous Costs	<u>76,718</u>	<u>80,729</u>	<u>12,288</u>	<u>68,441</u>
Total Expenditures	<u>20,878,637</u>	<u>19,345,394</u>	<u>19,276,946</u>	<u>68,448</u>
Excess (deficit) of revenues over (under) expenditures	(20,754,069)	(19,220,484)	(19,152,028)	68,456
Transfers				
Transfer from County General Fund	16,552,006	15,014,406	15,014,404	(2)
Transfer from School General Fund	<u>4,125,345</u>	<u>4,125,345</u>	<u>4,125,344</u>	<u>(1)</u>
Net change in fund balance	(76,718)	(80,733)	(12,280)	68,453
Fund balance at beginning of year	<u>232,620</u>	<u>215,993</u>	<u>216,014</u>	<u>21</u>
Fund balance at end of year	<u>\$ 155,902</u>	<u>\$ 135,260</u>	<u>\$ 203,734</u>	<u>\$ 68,474</u>

See accompanying independent auditors' report

**COUNTY OF ROANOKE, VIRGINIA**  
**Budgetary Comparison Schedule**  
**Capital Projects Fund**  
**For the Year Ended June 30, 2015**

	Original Budget	Final Budget as Amended	Actual	Variance with Final Budget Positive (Negative)
<b>REVENUES</b>				
Use of money and property	\$ (7,500)	\$ 55,731	\$ 76,806	\$ 21,075
Charges for services	607,500	909,618	602,118	(307,500)
Intergovernmental revenue	4,605,601	4,982,897	4,232,905	(749,992)
Miscellaneous	100,000	119,150	19,150	(100,000)
Total revenues	5,305,601	6,067,396	4,930,979	(1,136,417)
<b>EXPENDITURES</b>				
Current operating:				
Education				
Capital outlay	38,237,065	65,625,463	30,473,036	35,152,427
Total expenditures	38,237,065	65,625,463	30,473,036	35,152,427
Excess (deficiency) of revenues over (under) expenditures	(32,931,464)	(59,558,067)	(25,542,057)	34,016,010
<b>OTHER FINANCING SOURCES (USES)</b>				
Issuance of bonds	-	20,000,000	20,003,646	(3,646)
Proceeds from sale of land and equipment	-	123,232	123,232	-
Transfers in	3,626,380	5,267,081	5,267,081	-
Transfers out	-	(33,807)	(33,807)	-
Total other financing sources, net	3,626,380	25,356,506	25,360,152	(3,646)
Net change in fund balance	(29,305,084)	(34,201,561)	(181,905)	34,019,656
Fund balance at beginning of year	29,305,084	34,201,561	34,201,561	-
Fund balance at end of year	\$ -	\$ -	\$ 34,019,656	\$ 34,019,656

See accompanying independent auditors' report

## Schedule 3

**COUNTY OF ROANOKE, VIRGINIA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance -**  
**Budget and Actual - General Fund**  
**For the Year Ended June 30, 2015**

	<u>as Amended</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Revenues:			
From local sources:			
General property taxes:			
Real property taxes	\$ 86,200,000	\$ 86,453,395	\$ 253,395
Real and personal public service corporation property taxes	2,950,000	2,956,201	6,201
Payments in lieu of taxes	168,000	173,515	5,515
Personal property taxes	18,201,493	18,854,346	652,853
Penalties and interest	790,000	889,765	99,765
Total general property taxes	108,309,493	109,327,222	1,017,729
Other local taxes:			
Local sales and use taxes	10,000,000	9,843,436	(156,564)
Business license taxes	6,400,000	6,440,138	40,138
Motor vehicle licenses	2,150,000	2,218,156	68,156
Bank franchise taxes	450,000	533,217	83,217
Taxes on recordation and wills	1,425,000	1,375,400	(49,600)
Utility license tax	540,000	526,578	(13,422)
Communications sales and use tax	3,960,000	3,950,654	(9,346)
Consumer utility tax	3,775,000	3,776,369	1,369
E911 tax	200,000	264,856	64,856
Hotel and motel tax	1,075,000	1,145,139	70,139
Tax on prepared food	4,025,000	4,011,413	(13,587)
Admissions tax	94,000	85,982	(8,018)
Total other local taxes	34,094,000	34,171,338	77,338
Permits, fees, and licenses:			
Animal licenses	35,000	42,364	7,364
Permits and other licenses	549,785	700,860	151,075
Total permits, fees, and licenses	584,785	743,224	158,439
Fines and forfeitures	681,500	549,582	(131,918)
Use of money and property	637,763	650,142	12,379
Charges for services:			
Refuse costs	14,200	16,412	2,212
Court costs	111,000	104,862	(6,138)
Charges for correction and detention	238,310	238,310	-
Charges for parks and recreation	5,334,614	4,995,307	(339,307)
Rescue fees	2,792,233	3,157,348	365,115
Other charges	46,011	58,653	12,642
Total charges for services	8,536,368	8,570,892	34,524
Miscellaneous:			
Reimbursements - shared programs	1,249,746	1,312,074	62,328
Miscellaneous	704,778	402,705	(302,073)
Legal services	22,420	10,920	(11,500)
Jail	740,243	611,311	(128,932)
Welfare department	145,921	69,738	(76,183)
Resource Authority	85,985	50,985	(35,000)
WVWA	10,000	15,000	5,000
WVRJA	124,000	103,000	(21,000)
Host locality fee	300,000	300,000	-
Total miscellaneous	3,383,093	2,875,733	(507,360)
Total revenue from local sources	156,227,002	156,888,133	661,131

(continued)

See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance -**  
**Budget and Actual - General Fund**  
**For the Year Ended June 30, 2015**

	<b>Final Budget as Amended</b>	<b>Actual</b>	<b>Variance with Final Budget Positive (Negative)</b>
From the Commonwealth:			
Non-categorical aid:			
Reduction in State Aid to Local Governments	\$ (291,708)	\$ (291,708)	\$ -
Motor vehicles carriers tax	19,000	16,083	(2,917)
Trailer tax	159,000	353,238	194,238
Personal property tax relief	12,229,857	12,229,857	-
Total non-categorical aid	12,116,149	12,307,470	191,321
Categorical aid:			
Shared expenditures:			
Commonwealth's Attorney	633,597	661,888	28,291
Sheriff	3,128,219	3,099,334	(28,885)
Commissioner of the Revenue	239,342	237,441	(1,901)
Treasurer	262,960	260,422	(2,538)
Registrar/Electoral Board	47,700	46,007	(1,693)
Clerk of Court	551,676	544,435	(7,241)
Total shared expenditures	4,863,494	4,849,527	(13,967)
Other categorical aid:			
EMS	408,965	315,392	(93,573)
Recovered costs - welfare	3,662,248	3,141,468	(520,780)
Confiscated goods	40,455	40,455	-
VJCCCA grant	241,988	229,947	(12,041)
Library	157,095	156,988	(107)
Comprehensive Services Act	3,210,838	3,012,032	(198,806)
Police department grant	1,893,124	1,885,672	(7,452)
Other state grants	2,084,318	31,955	(2,052,363)
Total other categorical aid	11,699,031	8,813,909	(2,885,122)
Total categorical aid	16,562,525	13,663,436	(2,899,089)
Total from the Commonwealth	28,678,674	25,970,906	(2,707,768)
From the Federal government:			
Categorical aid:			
Emergency services	65,819	28,738	(37,081)
Seized goods	125,590	125,590	-
Greenways	12,875,533	154,227	(12,721,306)
Welfare reimbursement	3,275,000	4,282,256	1,007,256
Other federal grants	1,535,740	455,630	(1,080,110)
Total categorical aid	17,877,682	5,046,441	(12,831,241)
Total from the Federal government	17,877,682	5,046,441	(12,831,241)
Total Intergovernmental revenues	46,556,356	31,017,347	(15,539,009)
Total revenues	202,783,358	187,905,480	(14,877,878)

(continued)

**COUNTY OF ROANOKE, VIRGINIA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance -**  
**Budget and Actual - General Fund**  
**For the Year Ended June 30, 2015**

	<u>Final Budget as Amended</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Expenditures:			
General government administration:			
Legislative:			
Board of Supervisors	\$ 358,908	\$ 291,933	\$ 66,975
General and financial administration:			
County Administrator	437,958	399,087	38,871
Community relations	198,198	187,170	11,028
Human resources	867,766	794,746	73,020
County Attorney	595,473	599,049	(3,576)
Commissioner of Revenue	853,708	846,552	7,156
Assessor	956,354	924,841	31,513
Treasurer	963,272	895,262	68,010
Assistant County Administrator - management services	123,215	118,472	4,743
Finance	1,510,035	1,465,481	44,554
Management and Budget	357,527	305,388	52,139
Procurement	429,837	393,858	35,979
Total general and financial administration	<u>7,293,343</u>	<u>6,929,906</u>	<u>363,437</u>
Electoral Board and officials	<u>395,782</u>	<u>355,360</u>	<u>40,422</u>
Total general government administration	<u>8,048,033</u>	<u>7,577,199</u>	<u>470,834</u>
Judicial administration			
Courts:			
Circuit Court	294,106	299,572	(5,466)
General District Court	69,940	62,684	7,256
Special magistrates	1,590	1,603	(13)
Juvenile and Domestic Relations Court	25,586	20,213	5,373
Clerk of the Circuit Court	1,137,830	1,094,149	43,681
Total courts	<u>1,529,052</u>	<u>1,478,221</u>	<u>50,831</u>
Law library	27,175	7,799	19,376
Commonwealth Attorney	1,251,279	1,189,498	61,781
Total judicial administration	<u>2,807,506</u>	<u>2,675,518</u>	<u>131,988</u>
Public safety:			
Law enforcement and traffic control:			
Sheriff and Police	16,350,963	16,127,030	223,933
E911 maintenance	4,317,519	2,859,273	1,458,246
Total law enforcement and traffic control	<u>20,668,482</u>	<u>18,986,303</u>	<u>1,682,179</u>
Fire and rescue services:			
Fire and rescue services	16,489,023	16,644,423	(155,400)
Total fire and rescue services	<u>16,489,023</u>	<u>16,644,423</u>	<u>(155,400)</u>

(continued)

## Schedule 3 (continued)

**COUNTY OF ROANOKE, VIRGINIA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance -**  
**Budget and Actual - General Fund**  
**For the Year Ended June 30, 2015**

	<b>Final Budget as Amended</b>	<b>Actual</b>	<b>Variance with Final Budget Positive (Negative)</b>
Correction and detention:			
Confinement and care of prisoners	\$ 8,009,408	\$ 7,177,158	\$ 832,250
Court service unit	502,714	339,940	162,774
VJCCCA grant	266,632	254,591	12,041
Total correction and detention	8,778,754	7,771,689	1,007,065
Animal control	637,263	598,742	38,521
Total public safety	46,573,522	44,001,157	2,572,365
Public Works:			
General services administration	4,348,053	3,343,345	1,004,708
Refuse disposal	5,454,054	5,323,549	130,505
Maintenance of general buildings and grounds	4,272,077	4,466,671	(194,594)
Engineering	3,624,207	2,323,199	1,301,008
Inspections	1,229,810	1,069,830	159,980
Total public works	18,928,201	16,526,594	2,401,607
Health and welfare:			
Public health	500,358	500,358	-
Social services administration	6,738,153	6,539,023	199,130
Comprehensive Services Act	5,237,945	6,084,210	(846,265)
Public assistance	3,701,730	3,937,003	(235,273)
Social services organizations	211,900	211,800	100
Total health and welfare	16,390,086	17,272,394	(882,308)
Parks, recreation and cultural:			
Assistant County Administrator - Human Services	207,655	197,031	10,624
Parks and recreation	20,592,632	7,712,745	12,879,887
Library	3,874,218	3,826,494	47,724
Cultural enrichment	279,196	241,800	37,396
Total parks, recreation and cultural	24,953,701	11,978,070	12,975,631

(continued)

## Schedule 3 (continued)

**COUNTY OF ROANOKE, VIRGINIA**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance -**  
**Budget and Actual - General Fund**  
**For the Year Ended June 30, 2015**

	Final Budget as Amended	Actual	Variance with Final Budget Positive (Negative)
Community development:			
Planning and zoning	\$ 3,157,498	\$ 970,424	\$ 2,187,074
Cooperative extension program	87,097	83,833	3,264
Economic development	468,744	438,052	30,692
Public transportation	610,385	477,406	132,979
Contribution to human service organizations	112,600	114,100	(1,500)
Total community development	4,436,324	2,083,815	2,352,509
Nondepartmental:			
Employee benefits	80,158	726,050	(645,892)
Dixie Caverns landfill cleanup	27,000	24,838	2,162
Miscellaneous	3,373,309	3,448,220	(74,911)
Tax relief for the elderly and handicapped	850,000	794,259	55,741
Refuse credit - Town of Vinton	110,000	110,000	-
Board contingency	4,544	-	4,544
Total nondepartmental	4,445,011	5,103,367	(658,356)
Total expenditures	126,582,384	107,218,114	19,364,270
Excess of revenues over expenditures	76,200,974	80,687,366	4,486,392
Other financing sources (uses):			
Transfer from internal service fund	91,502	91,502	-
Transfer to debt service fund	(6,482,510)	(6,623,980)	(141,470)
Payment to school board	(74,337,802)	(74,337,798)	4
Transfer to capital projects fund	(5,118,274)	(5,233,274)	(115,000)
Net change in fund balance	(9,646,110)	(5,416,184)	4,229,926
Fund balance at beginning of year	42,970,512	43,195,916	225,404
Fund balance at end of year	\$ 33,324,402	\$ 37,779,732	\$ 4,455,330

See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Capital Assets Used in the Operation of Governmental Activities**  
**Schedule By Function and Activity**  
**June 30, 2015**

<u>Function and Activity:</u>	<u>Land</u>	<u>Buildings and Improvements</u>	<u>Furniture, Fixtures and Equipment</u>	<u>Total</u>
General government:				
Legislative	\$ -	\$ -	\$ 58,867	\$ 58,867
Executive	-	-	23,182	23,182
Judicial	-	148,271	328,916	477,187
Elections	-	-	28,209	28,209
Finance	-	-	703,960	703,960
Administrative officers and boards	-	-	176,785	176,785
Human resources	-	-	60,915	60,915
Management information systems	-	-	13,493,772	13,493,772
Procurement	-	-	69,631	69,631
Radio maintenance	-	55,530	489,259	544,789
Gas distribution center	-	-	419,261	419,261
General governmental buildings	7,926,597	235,110,644	1,587,054	244,624,295
Solid waste	-	-	4,486,624	4,486,624
General services	954,687	6,305,119	2,028,378	9,288,184
Other	-	-	118,785	118,785
Total general government	<u>8,881,284</u>	<u>241,619,564</u>	<u>24,073,598</u>	<u>274,574,446</u>
Public safety:				
Police protection	-	580,519	6,424,554	7,005,073
Fire and rescue	146,763	11,561,283	17,690,353	29,398,399
Correction and detention	203,505	7,414,932	1,202,418	8,820,855
Inspections	-	-	412,861	412,861
Total public safety	<u>350,268</u>	<u>19,556,734</u>	<u>25,730,186</u>	<u>45,637,188</u>
Engineering	-	452,331	1,117,040	1,569,371
Buildings and grounds	-	6,880	342,699	349,579
Health and welfare	-	-	285,776	285,776
Libraries	2,057,128	21,761,113	2,154,909	25,973,150
Recreation	3,096,893	36,877,329	4,390,456	44,364,678
Total governmental activities' capital assets allocated to functions	<u>\$ 14,385,573</u>	<u>\$ 320,273,951</u>	<u>\$ 58,094,664</u>	<u>392,754,188</u>
Construction in progress				<u>33,086,054</u>
Total governmental activities' capital assets				<u>\$ 425,840,242</u>

See accompanying independent auditors' report.



**COUNTY OF ROANOKE, VIRGINIA**  
**Capital Assets Used in the Operation of Governmental Activities**  
**Schedule of Changes By Function and Activity**  
**For the Year Ended June 30, 2015**

	Governmental Activities' Capital Assets June 30, 2014	Additions	Reductions	Governmental Activities' Capital Assets June 30, 2015
<u>Function and Activity:</u>				
General government:				
Legislative	\$ 58,867	\$ -	\$ -	\$ 58,867
Executive	23,182	-	-	23,182
Judicial	415,097	77,038	(14,948)	477,187
Elections	28,209	-	-	28,209
Finance	703,960	-	-	703,960
Administrative officers and boards	198,249	-	(21,464)	176,785
Human resources	60,915	-	-	60,915
Management information systems	12,569,121	931,551	(6,900)	13,493,772
Procurement	69,631	-	-	69,631
Radio maintenance	408,532	136,257	-	544,789
Gas distribution center	61,823	373,699	(16,261)	419,261
General governmental buildings	246,763,043	87,175	(2,225,923)	244,624,295
Solid waste	3,956,250	581,905	(51,531)	4,486,624
General services	9,272,118	34,712	(18,646)	9,288,184
Other	118,785	-	-	118,785
Total general government	<u>274,707,782</u>	<u>2,222,337</u>	<u>(2,355,673)</u>	<u>274,574,446</u>
Public safety:				
Police protection	6,227,042	1,250,762	(472,731)	7,005,073
Fire and rescue	29,113,415	967,614	(682,630)	29,398,399
Correction and detention	8,794,182	95,430	(68,757)	8,820,855
Inspections	337,950	94,425	(19,514)	412,861
Total public safety	<u>44,472,589</u>	<u>2,408,231</u>	<u>(1,243,632)</u>	<u>45,637,188</u>
Engineering	1,621,731	25,998	(78,358)	1,569,371
Buildings and grounds	374,447	-	(24,868)	349,579
Health and welfare	231,667	83,877	(29,768)	285,776
Libraries	25,848,960	124,190	-	25,973,150
Recreation	43,473,189	980,926	(89,437)	44,364,678
Construction in progress	6,350,900	28,865,356	(2,130,202)	33,086,054
Total other	<u>77,900,894</u>	<u>30,080,347</u>	<u>(2,352,633)</u>	<u>105,628,608</u>
Total governmental activities' capital assets	<u>\$ 397,081,265</u>	<u>\$ 34,710,915</u>	<u>\$ (5,951,938)</u>	<u>\$ 425,840,242</u>

See accompanying independent auditors' report.

## Schedule 6

**COUNTY OF ROANOKE, VIRGINIA**  
**Schedule of the Treasurer's Accountability**  
**June 30, 2015**

**ASSETS HELD BY THE TREASURER:**

## Cash and cash items:

Cash and cash items on hand	\$ 800	
Cash held with RVRRA	14,460	
Petty cash funds with other County officials	8,362	
Petty cash funds with Agency and Enterprise Funds	<u>850</u>	\$ 24,472

## Cash on deposit:

SunTrust Bank	42,209,350	
Bank of Botetourt	192,360	
Hometown Bank	868,093	
Valley Bank	<u>252,909</u>	43,522,712

## Money market deposit:

BB&T	23,124,830	
Stellar One	3,072,142	
BB&T	1,081,204	
Valley Bank	2,509,053	
Wells Fargo	<u>8,435,745</u>	38,222,974

## Government securities:

BB&T	37,040,231	
Wells Fargo	<u>11,082,014</u>	48,122,245

## Local Government Investment Pool

<u>3,174,196</u>	3,174,196
------------------	-----------

## Escrow accounts:

BB&T	185,945	
Valley Bank	<u>498,847</u>	684,792

## Unearned revenues and reserves:

Returned checks	2,135	
Deferred revenues	(491,649)	
Personal property tax relief	(1,399)	
A. D. Alford trust	(28,874)	
Sidney Louis Hyatt	(42,045)	
Reserves	<u>63,229</u>	<u>(498,603)</u>

Total assets held by the treasurer \$ 133,252,788

**LIABILITIES OF THE TREASURER:**

Balance of County funds \$ 133,252,788

See accompanying independent auditors' report.

## INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of services, provided by one department to other departments of the County, on a cost reimbursement basis.

The **Health Insurance Fund** is a self-insured fund used to account for health care costs and other postemployment benefits.

The **Dental Insurance Fund** is a fully insured fund used to account for dental care costs.

The **Risk Management Fund** is a self-insured fund used to account for workers' compensation costs for employees injured on the job.



**COUNTY OF ROANOKE, VIRGINIA**  
**Combining Statement of Net Position**  
**Internal Service Funds**  
**June 30, 2015**

	Internal Service Funds			
	Health Insurance	Dental Insurance	Risk Management	Total Internal Service Funds
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 1,851,477	\$ 24,227	\$ 1,854,631	\$ 3,730,335
Investments	1,675,251	21,921	1,678,105	3,375,277
Accounts receivable	33,254	58,515	1,339	93,108
Prepaid expenses	95,877	-	-	95,877
Total current assets	<u>3,655,859</u>	<u>104,663</u>	<u>3,534,075</u>	<u>7,294,597</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable	63,072	-	18,760	81,832
Accrued wages and benefits	-	-	3,674	3,674
Unearned revenues	1,110	174	-	1,284
Claims payable	870,156	-	673,353	1,543,509
Total current liabilities	<u>934,338</u>	<u>174</u>	<u>695,787</u>	<u>1,630,299</u>
Noncurrent liabilities:				
Claims payable	-	-	1,681,028	1,681,028
Total noncurrent liabilities	<u>-</u>	<u>-</u>	<u>1,681,028</u>	<u>1,681,028</u>
Total liabilities	<u>934,338</u>	<u>174</u>	<u>2,376,815</u>	<u>3,311,327</u>
<b>NET POSITION</b>				
Unrestricted	2,721,521	104,489	1,157,260	3,983,270
Total net position	<u>\$ 2,721,521</u>	<u>\$ 104,489</u>	<u>\$ 1,157,260</u>	<u>\$ 3,983,270</u>

See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Combining Statement of Revenues, Expenses, and Changes in Net Position**  
**Internal Service Funds**  
**For the Year Ended June 30, 2015**

	Internal Service Funds			Total Internal Service Funds
	Health Insurance	Dental Insurance	Risk Management	
<b>OPERATING REVENUES</b>				
Charges for services	\$ 8,447,861	\$ 658,489	\$ 1,285,221	\$ 10,391,571
Total operating revenues	8,447,861	658,489	1,285,221	10,391,571
<b>OPERATING EXPENSES</b>				
Purchased services	774,609	-	443,988	1,218,597
Personal services	-	-	156,171	156,171
Claims	8,794,250	656,166	1,062,646	10,513,062
Administrative charges	-	-	7,791	7,791
Total operating expenses	9,568,859	656,166	1,670,596	11,895,621
Operating income (loss)	(1,120,998)	2,323	(385,375)	(1,504,050)
<b>NONOPERATING REVENUES</b>				
Investment income	-	299	21,935	22,234
Total nonoperating revenues	-	299	21,935	22,234
Net income (loss) before transfers	(1,120,998)	2,622	(363,440)	(1,481,816)
Transfers in	717,509	1,008	36,348	754,865
Transfers out	(846,367)	-	-	(846,367)
Net transfers	(128,858)	1,008	36,348	(91,502)
Change in net position	(1,249,856)	3,630	(327,092)	(1,573,318)
Total net position at beginning of year	3,971,377	100,859	1,484,352	5,556,588
Total net position at end of year	\$ 2,721,521	\$ 104,489	\$ 1,157,260	\$ 3,983,270

See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the Year Ended June 30, 2015**

	Internal Service Funds			
	Health Insurance	Dental Insurance	Risk Management	Total Internal Service Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Cash received from interfund services provided	\$ 8,447,861	\$ 658,489	\$ 1,285,221	\$ 10,391,571
Payments to suppliers	(736,831)	-	(473,772)	(1,210,603)
Payments to employees	-	-	(153,074)	(153,074)
Claims paid	(8,667,024)	(656,166)	(1,272,822)	(10,596,012)
Other (payments) receipts	(80,476)	(54,215)	2,521	(132,170)
Net cash used in operating activities	(1,036,470)	(51,892)	(611,926)	(1,700,288)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Transfers from (to) other funds	(128,858)	1,008	36,348	(91,502)
Interfund loan-proceeds and collections	-	-	7,559	7,559
Net cash provided by (used in) noncapital financing activities	(128,858)	1,008	43,907	(83,943)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Sale of investments	1,258,738	38,567	872,422	2,169,727
Interest and dividends received	-	299	21,935	22,234
Net cash provided by investing activities	1,258,738	38,866	894,357	2,191,961
Net increase (decrease) in cash and cash equivalents	93,410	(12,018)	326,338	407,730
Cash and cash equivalents at beginning of the year	1,758,067	36,245	1,528,293	3,322,605
Cash and cash equivalents at end of the year	\$ 1,851,477	\$ 24,227	\$ 1,854,631	\$ 3,730,335
<b>Reconciliation of operating income (loss) to net cash used in operating activities:</b>				
Operating income (loss)	\$ (1,120,998)	\$ 2,323	\$ (385,375)	\$ (1,504,050)
Adjustments to reconcile operating income (loss) to net cash used in operating activities				
Change in assets and liabilities:				
Accounts receivable	(81,586)	(54,389)	2,521	(133,454)
Accounts payable	37,778	-	(21,993)	15,785
Claims payable	127,226	-	(210,176)	(82,950)
Accrued wages and benefits	-	-	3,097	3,097
Unearned revenue	1,110	174	-	1,284
Net cash used in operating activities	\$ (1,036,470)	\$ (51,892)	\$ (611,926)	\$ (1,700,288)

See accompanying independent auditors' report.

## AGENCY FUNDS

The **Roanoke Valley Resource Authority Fund** reflects cash held by the County as fiscal agent for the Roanoke Valley Resource Authority.

The **Commonwealth Fund** reflects activity related to monies collected in the County for the Commonwealth of Virginia.

The **Special Welfare Fund** reflects the receipt and disbursement of monies maintained in individual agency accounts for certain County welfare recipients.

The **Cable TV Fund** reflects cash held by the County as fiscal agent for the Cable TV Committee.

The **Roanoke Valley Greenway Commission Fund** reflects cash held by the County as fiscal agent for Roanoke Valley Greenway Commission.

The **Regional Fire Training Center Fund** reflects the receipts and disbursements to fund the operating costs of the Regional Fire Training Center.

The **Virginia Recreational Facilities Authority Fund** reflects cash held by the County as fiscal agent for the Virginia Recreation Facilities Authority.

The **Western Virginia Regional Jail Authority Fund** reflects cash held by the County as fiscal agent for the Western Virginia Regional Jail Authority.

The **Regional Center for Animal Care and Protection Fund** reflects cash held by the County as fiscal agent for the Regional Center for Animal Care and Protection.

**COUNTY OF ROANOKE, VIRGINIA**  
**Combining Statement of Fiduciary Assets and Liabilities**  
**Agency Funds**  
**June 30, 2015**

	<b>Roanoke Valley Resource Authority</b>	<b>Common- wealth Fund</b>	<b>Special Welfare Fund</b>	<b>Cable TV</b>
<b>ASSETS</b>				
Equity in cash and cash equivalents	\$ 7,607,367	\$ 197,852	\$ 314,814	\$ 1,093,747
Equity in investments	8,843,204	-	-	-
Total assets	<u>\$ 16,450,571</u>	<u>\$ 197,852</u>	<u>\$ 314,814</u>	<u>\$ 1,093,747</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 16,450,571	\$ 197,852	\$ 314,814	\$ 1,093,747
Total liabilities	<u>\$ 16,450,571</u>	<u>\$ 197,852</u>	<u>\$ 314,814</u>	<u>\$ 1,093,747</u>

See accompanying independent auditors' report.



<b>Roanoke Valley Greenway Commission</b>	<b>Regional Fire Training Center</b>	<b>Virginia Recreational Facilities Authority</b>	<b>Western Virginia Regional Jail Authority</b>	<b>Regional Center For Animal Care and Protection</b>	<b>Total</b>
\$ 50,583	\$ 54,635	\$ 3,560	\$ 16,530,867	\$ 555,600	\$ 26,409,025
-	-	-	-	-	8,843,204
<u>\$ 50,583</u>	<u>\$ 54,635</u>	<u>\$ 3,560</u>	<u>\$ 16,530,867</u>	<u>\$ 555,600</u>	<u>\$ 35,252,229</u>
\$ 50,583	\$ 54,635	\$ 3,560	\$ 16,530,867	\$ 555,600	\$ 35,252,229
<u>\$ 50,583</u>	<u>\$ 54,635</u>	<u>\$ 3,560</u>	<u>\$ 16,530,867</u>	<u>\$ 555,600</u>	<u>\$ 35,252,229</u>

**COUNTY OF ROANOKE, VIRGINIA**  
**Combining Statement of Changes in Fiduciary Assets and Liabilities**  
**Agency Funds**  
**For the Year Ended June 30, 2015**

Schedule 11

	Balance July 1, 2014	Additions	Deductions	Balance June 30, 2015
<b>Roanoke Valley Resource Authority :</b>				
<b>Assets:</b>				
Equity in Cash, Cash Equivalents and Investments	\$ 16,615,848	\$ 19,420,089	\$ 19,585,366	\$ 16,450,571
<b>Total Assets</b>	<b>\$ 16,615,848</b>	<b>\$ 19,420,089</b>	<b>\$ 19,585,366</b>	<b>\$ 16,450,571</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 16,615,848	\$ 19,420,089	\$ 19,585,366	\$ 16,450,571
<b>Total Liabilities</b>	<b>\$ 16,615,848</b>	<b>\$ 19,420,089</b>	<b>\$ 19,585,366</b>	<b>\$ 16,450,571</b>
<b>Commonwealth Fund :</b>				
<b>Assets:</b>				
Equity in Cash And Cash Equivalents	\$ 202,357	\$ 5,335,837	\$ 5,340,342	\$ 197,852
<b>Total Assets</b>	<b>\$ 202,357</b>	<b>\$ 5,335,837</b>	<b>\$ 5,340,342</b>	<b>\$ 197,852</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 202,357	\$ 5,335,837	\$ 5,340,342	\$ 197,852
<b>Total Liabilities</b>	<b>\$ 202,357</b>	<b>\$ 5,335,837</b>	<b>\$ 5,340,342</b>	<b>\$ 197,852</b>
<b>Special Welfare Fund :</b>				
<b>Assets:</b>				
Equity in Cash And Cash Equivalents	\$ 253,490	\$ 135,395	\$ 74,071	\$ 314,814
<b>Total Assets</b>	<b>\$ 253,490</b>	<b>\$ 135,395</b>	<b>\$ 74,071</b>	<b>\$ 314,814</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 253,490	\$ 135,395	\$ 74,071	\$ 314,814
<b>Total Liabilities</b>	<b>\$ 253,490</b>	<b>\$ 135,395</b>	<b>\$ 74,071</b>	<b>\$ 314,814</b>
<b>Cable TV :</b>				
<b>Assets:</b>				
Equity in Cash And Cash Equivalents	\$ 1,093,054	\$ 634,650	\$ 633,957	\$ 1,093,747
<b>Total Assets</b>	<b>\$ 1,093,054</b>	<b>\$ 634,650</b>	<b>\$ 633,957</b>	<b>\$ 1,093,747</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 1,093,054	\$ 634,650	\$ 633,957	\$ 1,093,747
<b>Total Liabilities</b>	<b>\$ 1,093,054</b>	<b>\$ 634,650</b>	<b>\$ 633,957</b>	<b>\$ 1,093,747</b>
<b>Roanoke Valley Greenway Commission :</b>				
<b>Assets:</b>				
Equity in Cash And Cash Equivalents	\$ 49,803	\$ 150,952	\$ 150,172	\$ 50,583
<b>Total Assets</b>	<b>\$ 49,803</b>	<b>\$ 150,952</b>	<b>\$ 150,172</b>	<b>\$ 50,583</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 49,803	\$ 150,952	\$ 150,172	\$ 50,583
<b>Total Liabilities</b>	<b>\$ 49,803</b>	<b>\$ 150,952</b>	<b>\$ 150,172</b>	<b>\$ 50,583</b>

(continued)

See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Combining Statement of Changes in Fiduciary Assets and Liabilities**  
**Agency Funds**  
**For the Year Ended June 30, 2015**

**Schedule 11**

	Balance July 1, 2014	Additions	Deductions	Balance June 30, 2015
<b>Regional Fire Training Center :</b>				
<b>Assets:</b>				
Equity in Cash And Cash Equivalents	\$ 40,584	\$ 189,817	\$ 175,766	\$ 54,635
<b>Total Assets</b>	<b>\$ 40,584</b>	<b>\$ 189,817</b>	<b>\$ 175,766</b>	<b>\$ 54,635</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 40,584	\$ 189,817	\$ 175,766	\$ 54,635
<b>Total Liabilities</b>	<b>\$ 40,584</b>	<b>\$ 189,817</b>	<b>\$ 175,766</b>	<b>\$ 54,635</b>
<b>Virginia Recreational Facilities Authority :</b>				
<b>Assets:</b>				
Equity in Cash And Cash Equivalents	\$ 1,445	\$ 15,021	\$ 12,906	\$ 3,560
<b>Total Assets</b>	<b>\$ 1,445</b>	<b>\$ 15,021</b>	<b>\$ 12,906</b>	<b>\$ 3,560</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 1,445	\$ 15,021	\$ 12,906	\$ 3,560
<b>Total Liabilities</b>	<b>\$ 1,445</b>	<b>\$ 15,021</b>	<b>\$ 12,906</b>	<b>\$ 3,560</b>
<b>Western Virginia Regional Jail Authority :</b>				
<b>Assets:</b>				
Equity in Cash And Cash Equivalents	\$ 14,661,971	\$ 55,007,619	\$ 53,138,723	\$ 16,530,867
<b>Total Assets</b>	<b>\$ 14,661,971</b>	<b>\$ 55,007,619</b>	<b>\$ 53,138,723</b>	<b>\$ 16,530,867</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 14,661,971	\$ 55,007,619	\$ 53,138,723	\$ 16,530,867
<b>Total Liabilities</b>	<b>\$ 14,661,971</b>	<b>\$ 55,007,619</b>	<b>\$ 53,138,723</b>	<b>\$ 16,530,867</b>
<b>Regional Center for Animal Care and Protection:</b>				
<b>Assets:</b>				
Equity in Cash And Cash Equivalents	\$ 559,160	\$ 2,763,908	\$ 2,767,468	\$ 555,600
<b>Total Assets</b>	<b>\$ 559,160</b>	<b>\$ 2,763,908</b>	<b>\$ 2,767,468</b>	<b>\$ 555,600</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 559,160	\$ 2,763,908	\$ 2,767,468	\$ 555,600
<b>Total Liabilities</b>	<b>\$ 559,160</b>	<b>\$ 2,763,908</b>	<b>\$ 2,767,468</b>	<b>\$ 555,600</b>

See accompanying independent auditors' report.

## Component Units

Component units are organizations for which the primary government is financially accountable. The component units represent the financial data for the Roanoke County Public School System, the Economic Development Authority of Roanoke County, Virginia, and the South Peak Community Development Authority.



## Schedule 12

**COUNTY OF ROANOKE, VIRGINIA**  
**Component Unit**  
**Roanoke County Public Schools**  
**Statement of Net Position**  
**June 30, 2015**

	<b>Governmental Activities</b>
<b>Assets</b>	
Cash and cash equivalents	\$ 24,974,682
Investments	9,875,919
Accounts receivable	858,033
Due from other governments	4,549,860
Inventory	459,286
Prepaid and other assets	275,579
Other postemployment benefit asset	227,355
Net pension asset	875,797
Capital assets:	
Land and construction in progress	6,056,271
Other capital assets, net	34,614,916
Capital assets, net	<u>40,671,187</u>
Total assets	<u>82,767,698</u>
<b>Deferred outflows of resources</b>	
Deferred outflows of resources related to pension	10,445,845
Total Deferred outflows of resources	<u>10,445,845</u>
<b>Liabilities</b>	
Accounts payable	983,124
Accrued liabilities	2,180,371
Unearned revenue	112,748
Long-term liabilities:	
Portion due or payable within one year:	
Compensated absences	738,869
Claims payable	1,752,768
Obligation under capital leases	452,286
Portion due or payable after one year:	
Compensated absences	1,967,240
Claims payable	555,858
Obligation under capital leases	484,939
Net pension liability	117,833,000
Total liabilities	<u>127,061,203</u>
<b>Deferred inflows of resources</b>	
Deferred inflows of resources related to pension	23,035,363
Total deferred inflows of resources	<u>23,035,363</u>
<b>Net Position</b>	
Net investment in capital assets	39,733,962
Restricted for:	
Instructional grants	75,508
Emergency contingency	2,000,000
Unrestricted	<u>(98,692,493)</u>
Total net position	<u>\$ (56,883,023)</u>

See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Component Unit**  
**Roanoke County Public Schools**  
**Statement of Activities**  
**For the Year Ended June 30, 2015**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>			<u>Net Expense and Changes in Net Position</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Governmental Activities</u>
Instruction	\$ 109,136,909	\$ 814,843	\$ 23,266,649	\$ 1,422,530	\$ (83,632,887)
Support Services:					
Administration	2,719,118	-	-	15,911	(2,703,207)
Attendance and health	2,358,106	-	-	12,544	(2,345,562)
Transportation	6,014,584	-	-	31,903	(5,982,681)
Operations and maintenance	11,164,752	102,418	-	306,223	(10,756,111)
Technology	4,356,121	-	-	25,035	(4,331,086)
School nutrition	5,041,064	3,015,530	2,418,975	-	393,441
Capital lease interest	41,367	-	-	-	(41,367)
Debt Service	<u>7,325,344</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(7,325,344)</u>
Total governmental activities	<u>\$ 148,157,365</u>	<u>\$ 3,932,791</u>	<u>\$ 25,685,624</u>	<u>\$ 1,814,146</u>	<u>(116,724,804)</u>
General revenues:					
Payments from Roanoke County					67,617,035
Non-categorical state aid					53,150,488
Gain on sale of assets					13,733
Miscellaneous					<u>383,462</u>
Total general revenues					<u>121,164,718</u>
Change in net position					4,439,914
Total net position at beginning of year					<u>(61,322,937)</u>
Total net position at end of year					<u>\$ (56,883,023)</u>

See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Component Unit**  
**Roanoke County Public Schools**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2015**

	General	Grant	Capital Projects	Nonmajor	Total Governmental Funds
<b>Assets</b>					
Cash and cash equivalents	\$ 3,322,371	\$ 11	\$ 6,914,697	\$ 677,725	\$ 10,914,804
Investments	3,006,144	10	6,256,547	613,218	9,875,919
Accounts receivable	830,146	57	-	302	830,505
Due from other governments	2,704,289	1,465,630	356,997	22,944	4,549,860
Due from other fund	1,302,002	-	-	-	1,302,002
Inventory	232,353	-	-	226,933	459,286
Total assets	<u>\$ 11,397,305</u>	<u>\$ 1,465,708</u>	<u>\$ 13,528,241</u>	<u>\$ 1,541,122</u>	<u>\$ 27,932,376</u>
<b>Liabilities</b>					
Accounts payable	\$ 522,793	\$ 35,203	\$ 163,061	\$ 1,536	\$ 722,593
Accrued liabilities	2,115,317	33,035	75	3,915	2,152,342
Unearned revenue	3,294	19,960	-	89,494	112,748
Due to other fund	-	1,302,002	-	-	1,302,002
Total liabilities	<u>2,641,404</u>	<u>1,390,200</u>	<u>163,136</u>	<u>94,945</u>	<u>4,289,685</u>
<b>Deferred inflows of resources</b>					
Unavailable sales tax	<u>1,416,774</u>	-	-	-	<u>1,416,774</u>
Total deferred inflows of resources	<u>1,416,774</u>	-	-	-	<u>1,416,774</u>
<b>Fund balances</b>					
Nonspendable:					
Inventory	232,353	-	-	226,933	459,286
Restricted for:					
Emergency contingency	2,000,000	-	-	-	2,000,000
School grants	-	75,508	-	-	75,508
Committed to:					
School capital projects	2,231,160	-	13,365,105	-	15,596,265
School vehicles	2,719,724	-	-	-	2,719,724
School textbooks	22,063	-	-	-	22,063
School nutrition	-	-	-	1,219,244	1,219,244
Assigned to:					
Instruction	36,947	-	-	-	36,947
Operations and maintenance	96,880	-	-	-	96,880
Total fund balances	<u>7,339,127</u>	<u>75,508</u>	<u>13,365,105</u>	<u>1,446,177</u>	<u>22,225,917</u>
Total liabilities, deferred inflows and fund balances	<u>\$ 11,397,305</u>	<u>\$ 1,465,708</u>	<u>\$ 13,528,241</u>	<u>\$ 1,541,122</u>	

## Reconciliation to the Statement of Net Position:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. 40,671,187

Internal service funds are used by the School Board to charge the cost of health, dental, and workers' compensation insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position. 11,793,699

Revenues earned but not considered available are not current financial resources and, therefore, are not reported in the governmental funds. 1,416,774

Long-term assets or liabilities are not due and payable in the current period and, therefore, are not reported as assets or liabilities in the governmental funds. Balances at June 30, 2015 are:

Obligation under capital leases	(937,225)
Other postemployment benefit asset	227,355
Accrued interest on capital leases	(27,900)
Compensated absences	(2,706,109)
Net pension asset	875,797
Net pension liability	(117,833,000)

Deferred outflows an inflows or resources related to pensions are applicable to future periods, and therefore, are not reported in the governmental funds:

Deferred outflows of 2015 employer contributions related to pensions	10,445,845
Deferred inflows of resources related to pensions	(23,035,363)

Total net position of governmental activities \$ (56,883,023)

**COUNTY OF ROANOKE, VIRGINIA**  
**Component Unit**  
**Roanoke County Public Schools**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended June 30, 2015**

	General	Grant	Capital Projects	Nonmajor	Total Governmental Funds
<b>Revenues</b>					
Intergovernmental:					
Roanoke County	\$ 66,996,426	\$ -	\$ 620,609	\$ -	\$ 67,617,035
Commonwealth of Virginia	70,235,683	939,046	823,222	96,790	72,094,741
Federal government	427,874	4,918,595	-	2,322,183	7,668,652
Investment income	52,103	-	-	4,406	56,509
Charges for services	665,834	-	20,106	3,015,530	3,701,470
Miscellaneous	127,900	1,000	132,277	8,884	270,061
Total revenues	<u>138,505,820</u>	<u>5,858,641</u>	<u>1,596,214</u>	<u>5,447,793</u>	<u>151,408,468</u>
<b>Expenditures</b>					
Current:					
Instruction	99,642,723	5,540,336	85,943	-	105,269,002
Administration	2,645,348	-	162,095	-	2,807,443
Attendance and health	2,085,647	339,291	-	-	2,424,938
Transportation	5,304,357	-	-	-	5,304,357
Operations and maintenance	11,221,460	-	161,504	-	11,382,964
Technology	4,162,379	-	1,495,138	-	5,657,517
School nutrition	-	-	-	5,022,818	5,022,818
Capital lease debt service:					
Principal	421,293	-	-	-	421,293
Interest	53,967	-	-	-	53,967
Capital outlay:					
Facilities	-	-	2,961,054	-	2,961,054
Debt Service	7,325,344	-	-	-	7,325,344
Total expenditures	<u>132,862,518</u>	<u>5,879,627</u>	<u>4,865,734</u>	<u>5,022,818</u>	<u>148,630,697</u>
Excess (deficiency) of revenues over (under) expenditures	<u>5,643,302</u>	<u>(20,986)</u>	<u>(3,269,520)</u>	<u>424,975</u>	<u>2,777,771</u>
<b>Other financing sources (uses)</b>					
Proceeds from sale of property	8,850	-	-	4,883	13,733
Transfers in	-	21,000	4,545,478	76,432	4,642,910
Transfers out	(4,642,910)	-	-	-	(4,642,910)
Total other financing sources (uses), net	<u>(4,634,060)</u>	<u>21,000</u>	<u>4,545,478</u>	<u>81,315</u>	<u>13,733</u>
Net change in fund balances	1,009,242	14	1,275,958	506,290	2,791,504
Total fund balances at beginning of year	<u>6,329,885</u>	<u>75,494</u>	<u>12,089,147</u>	<u>939,887</u>	<u>19,434,413</u>
Total fund balances at end of year	<u>\$ 7,339,127</u>	<u>\$ 75,508</u>	<u>\$ 13,365,105</u>	<u>\$ 1,446,177</u>	<u>\$ 22,225,917</u>

See accompanying independent auditors' report.



**COUNTY OF ROANOKE, VIRGINIA**  
**Component Unit**  
**Roanoke County Public Schools**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in**  
**Fund Balances of Governmental Funds to the Statement of Activities**  
**For the Year Ended June 30, 2015**

Net change in fund balances - total governmental funds	\$ 2,791,504
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Amounts reported for governmental activities in the Statement of Activities are different due to:

Internal service funds are used to charge the costs of health, dental, and workers' compensation insurance to individual funds. The change in net position of the internal service funds are reported with governmental activities.	1,451,876
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Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate the cost of those assets over the life of the assets.

Capital outlay	2,451,947
Capital donated	990,924
Depreciation expense	(5,769,345)
Loss on sale of assets	(203,190)
Loss on abandoned project	(10,458)

Revenues reported in the Statement of Activities, such as certain unearned revenues, are not considered available current financial resources and, therefore, are not reported as revenues in governmental funds. This is the amount by which the current year unearned amount exceeds the prior year available resources.	124,541
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Expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Compensated absences	131,698
Other postemployment benefit asset	97,742
Obligation under capital leases	421,293
Accrued interest on capital leases	12,600

Governmental funds report pension contributions as expenditures. However in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.

Pension contributions	1,815,135
Cost of benefits earned net of employee contributions	133,647

Change in net position of governmental activities	\$ 4,439,914
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See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Component Unit**  
**Economic Development Authority of Roanoke County, Virginia**  
**Balance Sheet**  
**Governmental Fund**  
**June 30, 2015**

**Assets**

Cash and cash equivalents	\$ 649,308
Interest receivable	151
Land held for resale	<u>4,680,024</u>
Total assets	<u>\$ 5,329,483</u>

**Liabilities and Fund Balances**

## Liabilities:

Accrued liabilities	\$ <u>21</u>
Total liabilities	<u>21</u>

## Fund balances:

Unassigned	<u>5,329,462</u>
Total fund balances	<u>5,329,462</u>

Total liabilities and fund balances	<u>\$ 5,329,483</u>
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See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Component Unit**  
**Economic Development Authority of Roanoke County, Virginia**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Fund**  
**For the Year Ended June 30, 2015**

**REVENUES**

Bondholders' assessments	\$ 932
Roanoke County contributions	4,860
Investment income	2,629
Miscellaneous	<u>17,111</u>
Total revenues	<u>25,532</u>

**EXPENDITURES**

Professional fees	2,800
Miscellaneous	<u>2,305</u>
Total operating expenditures	<u>5,105</u>

Excess of revenues over expenditures	<u>20,427</u>
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Net change in fund balance	20,427
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Fund balance at beginning of year	<u>5,309,035</u>
Fund balance at end of year	<u><u>\$ 5,329,462</u></u>

See accompanying independent auditors' report

**COUNTY OF ROANOKE, VIRGINIA**  
**Component Unit**  
**Economic Development Authority of Roanoke County, Virginia**  
**Schedule of Revenue Bonds and Notes Outstanding**  
**For the Year Ended June 30, 2015**

	<u>Date Issued</u>	<u>Original Issue</u>	<u>Balance</u> <u>June 30, 2015</u>	<u>Type of Project</u>
<b>Bondholders/Noteholders</b>				
Roanoke County	3/27/2008	58,595,000	48,555,000	Public Facility Projects
Richfield Retirement Community	10/20/2008	4,415,000	3,382,391	Alzheimer's Center
Roanoke County	12/15/2011	993,480	191,582	Office Building
		<u>\$ 64,003,480</u>	<u>\$ 52,128,973</u>	

See accompanying independent auditors' report.

**COUNTY OF ROANOKE, VIRGINIA**  
**Component Unit**  
**South Peak Community Development Authority**  
**Statement of Net (Deficit) Position**  
**June 30, 2015**

**Schedule 20**

**ASSETS**

Current assets:

Due from Primary Government	\$ 443,701
Total current assets	<u>443,701</u>

Noncurrent assets:

Capital assets	6,613,686
Total noncurrent assets	<u>6,613,686</u>

Total assets	<u>7,057,387</u>
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**LIABILITIES**

Current liabilities:

Accounts payable	49,073
Accrued interest payable	36,303
Total current liabilities	<u>85,376</u>

Noncurrent liabilities:

Bonds payable	7,000,000
Total noncurrent liabilities	<u>7,000,000</u>

Total liabilities	<u>7,085,376</u>
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**NET (DEFICIT) POSITION**

Net investment in capital assets	(386,314)
Unrestricted	358,325
Total net (deficit) position	<u>\$ (27,989)</u>

See accompanying independent auditors' report

**COUNTY OF ROANOKE, VIRGINIA****Schedule 21****Component Unit****South Peak Community Development Authority****Statement of Revenues, Expenses, and Changes in Net (Deficit) Position****For the Year Ended June 30, 2015****OPERATING REVENUES**

Incremental tax revenues	\$	305,155
Special assessment revenues		<u>160,000</u>
Total operating revenues		<u>465,155</u>

**OPERATING EXPENSES**

Administrative fees		12,154
Legal fees		43,431
Insurance expenses		<u>1,346</u>
Total operating expenses		<u>56,931</u>

Change in net position 408,224

Total net (deficit) position at beginning of year		<u>(436,213)</u>
Total net (deficit) position at end of year	\$	<u><u>(27,989)</u></u>

See accompanying independent auditors' report

**COUNTY OF ROANOKE, VIRGINIA**  
**Component Unit**  
**South Peak Community Development Authority**  
**Statement of Cash Flows**  
**For the Year Ended June 30, 2015**

**Schedule 22**

**CASH FLOWS FROM OPERATING ACTIVITIES**

Cash payments for administrative fees	\$ (39,930)
Cash payments for legal fees	(9,471)
Net cash used in operating activities	<u>(49,401)</u>

**CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES**

Proceeds from note issuance	991,723
Acquisition and construction of capital assets	(677,523)
Interest paid on note	(264,799)
Net cash provided by capital and related financing activities	<u>49,401</u>

Net increase in cash and cash equivalents	-
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Cash and cash equivalents at beginning of year	-
Cash and cash equivalents at end of year	<u>\$ -</u>

**Reconciliation of operating income to net cash used in operating activities:**

Operating income	\$ 408,224
Adjustments to reconcile operating income to net cash used in operating activities	
Change in assets and liabilities:	
Accrued revenues	(465,155)
Accounts payable	7,530
Net cash used in operating activities	<u>\$ (49,401)</u>

See accompanying independent auditors' report





# Statistical Section Tab

# Statistical Section (Unaudited)

This part of the County of Roanoke's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

## Contents

### **Financial Trends**

	<u>Page</u>
These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	145

### **Revenue Capacity Information**

These schedules contain information to help the reader assess the factors affecting the County's ability to generate its property and sales taxes.	152
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### **Debt Capacity Information**

These schedules contain information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	156
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### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.	159
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### **Operating Information**

These schedules contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.	161
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Table 1

COUNTY OF ROANOKE, VIRGINIA  
Net Position by Component,  
Last Ten Fiscal Years  
(unaudited)  
(accrual basis of accounting)

	Fiscal Year									
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Governmental activities										
Net investment in capital assets										
Restricted	\$ 130,671,059	\$ 127,038,171	\$ 125,321,272	\$ 124,727,913	\$ 120,640,542	\$ 101,462,327	\$ 93,288,117	\$ 91,882,685	\$ 80,097,381	\$ 69,076,600
Unrestricted	6,302,613	7,106,651	9,514,571	9,651,709	8,807,540	-	-	-	-	-
Total	(7,933,423)	36,965,323	35,148,307	34,348,766	32,380,363	39,007,905	38,023,432	34,494,810	32,063,123	28,237,598
Total governmental activities net position	\$ 129,040,249	\$ 171,110,145	\$ 169,984,150	\$ 168,728,388	\$ 161,828,445	\$ 140,470,232	\$ 131,311,549	\$ 126,377,495	\$ 112,160,504	\$ 97,314,198

Table 2

**COUNTY OF ROANOKE, VIRGINIA**  
**Changes in Net Position, Last Ten Fiscal Years**  
(unaudited)  
(accrual basis of accounting)

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>Expenses</b>										
Governmental activities:										
General government	\$ 12,397,721	\$ 16,914,828	\$ 12,834,641	\$ 12,593,044	\$ 12,767,696	\$ 13,759,638	\$ 11,764,472	\$ 11,451,154	\$ 10,588,935	\$ 9,580,727
Judicial administration	2,749,238	2,700,700	2,679,794	2,684,829	2,677,709	2,694,185	2,750,265	2,584,300	2,474,790	2,215,910
Public safety	48,719,989	47,455,056	44,950,933	44,176,676	44,716,348	43,937,823	42,210,181	39,133,760	36,385,344	33,792,046
Public works	18,065,834	15,520,933	14,996,985	13,691,054	14,433,587	13,749,180	15,487,202	15,706,237	14,792,413	14,305,603
Library	4,757,017	5,211,675	3,779,294	3,976,041	4,207,795	3,328,486	3,192,012	3,562,515	3,166,011	2,926,666
Health and welfare	15,240,781	15,716,422	15,369,139	15,215,796	17,157,554	17,245,746	16,386,768	16,873,746	16,828,013	13,831,907
Parks, recreation, and culture	9,782,293	6,640,738	9,320,763	9,219,851	8,843,246	6,611,041	4,763,745	5,270,489	5,247,319	4,619,059
Community development	2,793,445	3,011,776	2,368,102	2,878,957	2,694,899	3,741,964	3,289,302	3,035,834	3,003,701	2,489,797
Education	77,890,528	75,386,420	74,001,766	69,625,724	69,593,033	65,673,860	65,254,173	65,013,274	62,062,518	60,134,458
Interest and other charges	7,787,622	7,243,036	8,189,147	8,592,219	8,956,954	9,316,330	8,542,365	6,039,352	5,175,622	5,520,032
Total governmental activities expenses	\$ 200,184,468	\$ 195,801,584	\$ 188,490,564	\$ 182,654,191	\$ 186,048,821	\$ 180,058,253	\$ 173,640,485	\$ 168,670,661	\$ 159,714,666	\$ 149,416,205
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General government	\$ 569,654	\$ 439,139	\$ 491,777	\$ 551,590	\$ 297,785	\$ 364,757	\$ 521,821	\$ 810,746	\$ 955,331	\$ 251,789
Judicial administration	1,110,870	1,131,167	1,374,270	1,429,817	1,492,024	1,414,831	1,727,976	949,084	1,258,889	1,089,454
Public safety	5,086,198	4,729,349	4,517,466	4,008,320	3,677,631	3,734,382	3,700,948	4,263,833	3,289,382	3,207,661
Public works	316,412	325,220	315,511	317,366	317,459	349,825	317,203	317,496	315,500	315,500
Library	59,325	74,108	61,909	-	-	-	212,252	232,105	300,287	26,425
Health and welfare	717,266	801,325	746,537	1,379,369	1,536,402	1,264,060	957,118	739,576	910,123	653,929
Parks, recreation, and culture	4,976,079	4,730,172	4,731,114	5,311,248	4,920,779	2,699,633	1,833,379	1,713,060	1,428,750	1,041,105
Community development	509,108	454,035	468,892	347,766	347,766	504,269	487,159	909,390	743,577	794,824
Operating grants and contributions	27,090,413	30,515,001	24,218,404	23,185,995	45,488,815	30,487,857	25,365,244	26,223,865	23,472,493	20,512,492
Total governmental activities revenues	\$ 40,415,325	\$ 43,199,516	\$ 36,925,880	\$ 36,531,471	\$ 58,078,661	\$ 40,819,634	\$ 35,123,100	\$ 36,159,155	\$ 32,654,332	\$ 27,893,179
<b>Net (Expense)/Revenue</b>										
Governmental activities	\$ (159,769,143)	\$ (152,602,068)	\$ (151,564,684)	\$ (146,122,720)	\$ (127,970,160)	\$ (139,238,619)	\$ (138,517,385)	\$ (132,511,506)	\$ (127,060,334)	\$ (121,523,026)

Table 2 (continued)

**COUNTY OF ROANOKE, VIRGINIA**  
**Changes in Net Position, Last Ten Fiscal Years**  
(unaudited)  
(accrual basis of accounting)

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes										
Real estate and personal property	\$ 108,825,422	\$ 106,338,649	\$ 105,819,996	\$ 105,800,481	\$ 105,068,835	\$ 104,367,304	\$ 102,820,602	\$ 98,914,367	\$ 92,809,985	\$ 88,510,230
Local share of sales tax	9,900,197	9,869,029	9,410,322	9,351,254	8,782,444	8,345,658	8,489,571	8,486,271	9,802,503	8,006,459
Other local taxes	24,461,049	24,450,249	23,444,438	22,340,305	22,638,322	21,562,986	21,604,036	23,136,838	21,386,400	21,953,331
Non-categorical state aid	12,229,857	12,229,857	12,229,857	12,229,857	12,229,857	12,229,857	12,229,857	12,229,857	12,202,842	12,083,190
Gain on sale of capital assets	123,232	90,862	160,337	56,408	95,553	102,850	166,245	209,368	-	-
Capital contribution	-	-	-	-	(1,077,603)	-	(5,171,236)	-	-	-
Investment earnings	1,582,887	1,355,822	1,547,328	1,553,498	1,548,862	1,762,425	3,285,667	3,725,643	4,407,323	2,614,590
Miscellaneous	79,381	115,337	208,168	1,690,860	42,103	29,222	23,697	26,153	920,279	429,311
Total governmental activities	157,202,025	154,449,805	152,820,446	153,022,663	149,328,373	148,400,302	143,448,439	146,728,497	141,529,332	133,597,111
Special Items:										
Land donated to Roanoke County	-	-	-	-	-	-	-	-	377,308	-
<b>Change in Net Position</b>	<b>\$ (2,567,118)</b>	<b>\$ 1,847,737</b>	<b>\$ 1,255,762</b>	<b>\$ 6,899,943</b>	<b>\$ 21,358,213</b>	<b>\$ 9,161,683</b>	<b>\$ 4,931,054</b>	<b>\$ 14,216,991</b>	<b>\$ 14,846,306</b>	<b>\$ 12,074,085</b>
Governmental activities										

Table 3

**COUNTY OF ROANOKE, VIRGINIA**  
**Fund Balances, Governmental Funds,**  
**Last Ten Fiscal Years**  
**(unaudited)**  
**(modified accrual basis of accounting)**

	Fiscal Year									
	2014	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>General Fund:</b>										
Reserved	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 944,832	\$ 513,502	\$ 608,517	\$ 907,080	\$ 408,232
Unreserved	-	-	-	-	-	35,757,184	32,580,041	27,677,600	25,383,566	21,499,248
Nonspendable	189,474	239,384	217,648	164,378	380,491	-	-	-	-	-
Restricted	5,907,985	6,961,640	9,514,571	9,651,709	8,807,540	-	-	-	-	-
Committed	7,656,047	12,243,948	10,646,747	10,687,402	3,929,813	-	-	-	-	-
Assigned	1,801,280	1,951,749	2,065,969	1,052,100	725,925	-	-	-	-	-
Unassigned	22,224,946	21,799,195	21,266,557	20,572,318	25,105,706	-	-	-	-	-
<b>Total general fund</b>	<b>\$ 37,779,732</b>	<b>\$ 43,195,916</b>	<b>\$ 43,711,492</b>	<b>\$ 42,127,907</b>	<b>\$ 38,949,475</b>	<b>\$ 36,702,016</b>	<b>\$ 33,093,543</b>	<b>\$ 28,286,117</b>	<b>\$ 26,290,646</b>	<b>\$ 21,907,480</b>
<b>All Other Governmental Funds:</b>										
Reserved	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 29,128,848	\$ 19,018,884	\$ 49,950,824	\$ 6,223,444	\$ 8,284,787
Unreserved, reported in:										
Capital projects fund	-	-	-	-	-	33,862,753	83,584,672	40,929,195	24,209,201	26,447,715
Debt service fund	-	-	-	-	-	252,762	237,688	625,406	209,238	212,757
Nonspendable	-	-	36,000	-	-	-	-	-	-	-
Restricted	3,855,709	6,972,721	583,510	439,867	1,590,715	-	-	-	-	-
Committed	30,762,309	27,589,865	22,571,058	29,809,261	51,711,936	-	-	-	-	-
<b>Total all other governmental funds</b>	<b>\$ 34,618,018</b>	<b>\$ 34,562,586</b>	<b>\$ 23,190,568</b>	<b>\$ 30,249,128</b>	<b>\$ 53,302,651</b>	<b>\$ 63,244,363</b>	<b>\$ 102,841,244</b>	<b>\$ 91,505,425</b>	<b>\$ 30,641,883</b>	<b>\$ 34,945,259</b>

The County implemented GASB Statement No. 54 in fiscal year 2011, which expanded fund balances. Previous years information is not available.



Table 4

**COUNTY OF ROANOKE, VIRGINIA**  
**Changes in Fund Balances**  
**Governmental Funds**  
**(unaudited)**  
**Last Ten Fiscal Years**

	Fiscal Year									
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>REVENUES</b>										
General property taxes	\$ 109,715,187	\$ 107,236,063	\$ 106,612,790	\$ 106,577,030	\$ 105,757,875	\$ 105,039,725	\$ 103,464,014	\$ 99,559,431	\$ 93,202,311	\$ 87,516,565
Other local taxes	34,248,528	33,777,424	32,867,664	31,953,379	31,965,165	30,067,742	30,526,768	31,432,882	31,085,815	29,786,917
Permits, fees, and licenses	743,224	713,047	706,560	670,373	642,732	829,674	770,289	969,168	827,706	824,223
Fines and forfeitures	549,582	567,686	803,636	793,542	888,995	810,241	824,001	706,354	754,895	755,033
Use of money and property	726,956	714,616	801,931	820,663	883,689	1,062,082	2,390,998	2,533,878	2,961,472	2,343,217
Charges for services	9,173,010	8,836,231	8,260,131	8,681,856	7,905,937	5,794,055	4,947,080	5,264,920	5,271,237	3,870,915
Intergovernmental revenue	39,375,596	42,167,620	36,630,966	34,969,934	56,345,534	42,248,109	37,285,281	38,517,594	36,933,807	34,392,207
Locality compensation payments	124,568	124,459	124,251	125,469	125,119	124,676	520,749	395,925	402,488	404,788
Miscellaneous	2,904,696	3,555,382	3,099,981	4,817,465	4,053,395	2,943,226	3,133,116	3,122,332	2,717,947	1,754,177
Total revenues	197,561,347	197,692,528	189,907,910	189,409,711	208,568,441	188,919,530	183,862,296	182,502,484	174,157,678	161,648,042
<b>EXPENDITURES</b>										
General government	12,680,566	11,377,635	11,951,092	11,312,307	11,208,849	11,319,789	11,155,637	10,505,771	9,515,622	8,678,310
Judicial administration	2,675,518	2,714,526	2,559,664	2,518,735	2,535,222	2,563,138	2,606,389	2,400,523	2,279,958	2,143,527
Public safety	44,001,157	44,006,263	43,147,408	40,967,084	42,170,041	40,436,054	38,606,968	37,322,169	34,316,225	32,305,718
Public works	16,526,594	14,058,502	13,420,416	12,802,861	13,078,780	12,716,367	14,161,590	15,232,241	13,784,117	13,370,551
Library	3,826,494	3,752,433	3,402,388	3,333,501	3,171,140	2,967,222	3,367,133	3,074,951	2,880,683	2,659,325
Health and welfare	17,272,394	15,352,905	14,979,463	14,615,516	16,614,818	16,779,169	15,884,722	16,116,566	16,420,012	13,555,847
Parks, recreation, and culture	8,151,576	8,161,222	7,564,437	7,704,845	7,351,415	5,757,057	4,789,372	4,769,013	4,473,419	4,122,383
Community development	2,142,359	2,033,821	2,091,085	2,288,881	2,554,430	2,644,744	2,827,306	2,549,646	2,191,555	1,845,093
Education	65,947,374	67,132,105	64,332,561	64,339,603	62,819,511	61,180,665	61,025,007	62,595,245	59,045,806	57,478,836
Debt service:										
Principal	11,389,614	10,593,023	13,129,978	12,534,407	12,269,095	9,964,540	10,323,075	8,306,035	8,255,178	8,281,393
Interest and other charges	8,090,015	8,168,073	8,952,723	9,050,745	9,563,362	9,437,308	8,799,841	5,067,780	5,416,678	5,743,801
Capital outlay	30,473,036	8,568,487	11,867,812	38,029,888	34,135,287	52,178,280	42,835,534	31,838,539	14,814,957	22,829,911
Total expenditures	223,176,697	195,918,995	197,399,027	219,498,373	217,471,950	227,944,333	216,382,574	199,778,479	173,394,210	173,014,695
Excess of revenues over (under) expenditures	(25,615,350)	1,773,533	(7,491,117)	(30,088,662)	(8,903,509)	(39,024,803)	(32,520,278)	(17,275,995)	763,468	(11,366,653)



Table 4 (continued)

**COUNTY OF ROANOKE, VIRGINIA**  
**Changes in Fund Balances**  
**Governmental Funds**  
**(unaudited)**  
**Last Ten Fiscal Years**

	Fiscal Year									
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
<b>OTHER FINANCING SOURCES (USES)</b>										
Proceeds from lease purchase	\$ -	\$ -	\$ -	\$ -	\$ 1,148,037	\$ -	\$ 47,695,156	\$ 80,533,976	\$ -	\$ -
Issuance of bonds	17,835,000	32,898,586	-	9,080,000	-	-	-	-	-	-
Bond premium	2,204,864	1,888,404	-	954,878	-	-	-	-	-	-
Refunded escrow agent payment	-	(26,219,862)	-	-	-	-	-	-	-	-
Debt issuance costs	-	(227,809)	-	-	-	-	-	-	-	-
Proceeds from sale of land, machinery and equipment	123,232	90,862	160,337	56,408	95,553	102,850	166,245	209,368	47,812	776,317
Transfers in	21,161,659	24,684,884	22,493,225	19,620,902	19,166,458	22,453,787	30,683,567	20,368,032	18,019,165	16,842,772
Transfers out	(21,070,157)	(24,032,156)	(20,637,420)	(19,498,617)	(19,200,792)	(19,520,242)	(29,881,446)	(20,976,367)	(18,750,655)	(17,396,542)
Total other financing sources(uses)	20,254,598	9,082,909	2,016,142	10,213,571	1,209,256	3,036,395	48,663,522	80,135,009	(683,678)	222,547
Net change in fund balances	\$ (5,360,752)	\$ 10,856,442	\$ (5,474,975)	\$ (19,875,091)	\$ (7,694,253)	\$ (35,988,408)	\$ 16,143,244	\$ 62,859,014	\$ 79,790	\$ (11,144,106)
Debt service as a percentage of noncapital expenditures	10.2%	9.9%	11.7%	11.8%	11.7%	10.8%	10.9%	8.0%	8.5%	9.2%

Table 5

**COUNTY OF ROANOKE, VIRGINIA**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**(Unaudited)**  
**Last Ten Fiscal Years**

Fiscal Year	Real Property	Personal Property	Public Service Corporation	Total Taxable Assessed Value	Real Property Total Direct Tax Rate	Personal Property Tax Rate	Estimated Actual Taxable Value
2006	\$ 6,441,496,100	\$ 768,161,943	\$ 207,613,114	\$ 7,417,271,157	\$1.11	\$3.50/3.00	\$ 8,936,471,273
2007	7,052,990,600	778,899,217	202,045,580	8,033,935,397	1.09	3.50/3.00	9,679,440,237
2008	7,630,455,000	830,364,367	223,884,755	8,684,704,122	1.09	3.50/3.00	10,217,298,967
2009	7,929,156,898	766,339,671	224,653,310	8,920,149,879	1.09	3.50/3.00	10,494,293,975
2010	8,020,716,300	780,689,905	233,127,850	9,034,534,055	1.09	3.50/3.00	10,151,161,860
2011	8,053,281,600	782,346,945	223,646,000	9,059,274,545	1.09	3.50/3.00	9,847,037,549
2012	7,968,030,200	814,156,400	233,411,860	9,015,598,460	1.09	3.50/3.00	9,391,248,396
2013	7,798,171,500	835,361,990	247,863,410	8,881,396,900	1.09	3.50/3.00	9,062,649,898
2014	7,850,267,000	855,450,240	257,490,630	8,963,207,870	1.09	3.50/3.00	9,146,130,480
2015	7,972,937,500	889,550,760	267,613,790	9,130,102,050	1.09	3.50/3.00	9,712,874,521

**Source:** Roanoke County Real Estate Land Books

**Notes:** Property in Roanoke County is assessed annually and is assessed at approximately 94% of actual value for 2014-2015 and at approximately 92.8% for years 2006 - 2013. Estimated actual taxable value is calculated by dividing taxable assessed value by those percentages. Tax rates are per \$100 of assessed value. Personal Property Tax Rates = \$3.50 for Personal Property; \$3.00 for Machinery and Tools.

Table 6

**COUNTY OF ROANOKE, VIRGINIA**  
**Direct and Overlapping Property Tax Rates**  
**(Unaudited)**  
**Last Ten Fiscal Years**

Fiscal Year	Direct Rates			Overlapping Rates	
	County of Roanoke			Town of Vinton	
	Real Property <sup>(1)</sup>	Personal Property <sup>(1) (2)</sup>		Real Property <sup>(1)</sup>	Personal Property <sup>(1) (2)</sup>
	<u>First Half</u>	<u>Second Half</u>	<u>Total</u>		
2006	\$0.560	\$0.560	\$1.12	\$0.03	\$1.00
2007	0.545	0.545	1.09	0.03	1.00
2008	0.545	0.545	1.09	0.03	1.00
2009	0.545	0.545	1.09	0.03	1.00
2010	0.545	0.545	1.09	0.03	1.00
2011	0.545	0.545	1.09	0.03	1.00
2012	0.545	0.545	1.09	0.03	1.00
2013	0.545	0.545	1.09	0.03	1.00
2014	0.545	0.545	1.09	0.03	1.00
2015	0.545	0.545	1.09	0.07	1.00

<sup>(1)</sup> All tax rates per \$100 of assessed value.

<sup>(2)</sup> Applies to tangible personal property, machinery and tools.

<sup>(3)</sup> Tangible personal property - \$3.50; Machinery and tools - \$3.00.

**Source:** Roanoke County Real Estate Land Books

**Notes:** The County's tax rates are determined each year by the Roanoke County Board of Supervisors. Overlapping rates are those of the Town of Vinton, which is located in the County of Roanoke. Only those residents living in Vinton are subject to the Town of Vinton's tax, in addition to the County of Roanoke's tax.

Table 7

**COUNTY OF ROANOKE, VIRGINIA**  
**Principal Property Tax Payers**  
**(unaudited)**  
**Fiscal Years 2015 and 2006**

Taxpayer	2015			2006		
	Taxable Assessed Value (Millions)	Rank	Percentage of Total County Taxable Assessed Value	Taxable Assessed Value (Millions)	Rank	Percentage of Total County Taxable Assessed Value
Appalachian Power Company	152	1	1.66 %	96	1	1.29 %
Kroger Limited Partnership	39	2	0.43	17	4	0.23
Wal-Mart Real Estate Business	29	3	0.32	-		
Roanoke Tanglewood LLC	24	4	0.26	38	3	0.51
Verizon Virginia, Inc.	24	5	0.26	46	2	0.62
Cellco Partnership	23	6	0.25	-		
Roanoke Gas Company	21	7	0.23	14	8	0.19
Norfolk and Western Railway Company	20	8	0.22	-		
Integrity Windows, Inc.	18	9	0.20	-		
Wells Fargo Operations Center	18	10	0.20	-		
First States Investors 3300 LLC	-		-	17	5	0.23
Villages at Garst Creek LLC	-		-	15	6	0.20
Lowes	-		-	15	7	0.20
Pebble Creek, LLC	-		-	14	9	0.19
Roanoke Valleypointe LLC	-		-	13	10	0.18
Total	368		4.03 %	285		3.84 %

Source: County Real Estate Assessment Department

Table 8

**COUNTY OF ROANOKE, VIRGINIA**  
**Property Tax Levies and Collections**  
**(Unaudited)**  
**Last Ten Fiscal Years**

Fiscal Year	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections In Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2006	\$ 100,713,477	\$ 95,857,523	95.18%	\$ 3,086,797	\$ 98,944,320	98.24%
2007	106,526,759	101,614,506	95.39	3,113,141	104,727,647	98.31
2008	113,379,407	107,449,039	94.77	3,692,760	111,141,799	98.02
2009	116,316,521	111,054,250	95.48	2,972,421	114,026,671	98.01
2010	116,489,107	111,980,936	96.13	3,824,984	115,805,920	99.37
2011	118,335,928	113,612,208	96.01	3,934,353	117,546,561	99.21
2012	118,634,364	113,978,854	96.08	4,045,600	118,024,454	98.97
2013	118,489,124	113,917,134	96.14	3,100,881	117,018,015	98.10
2014	118,192,461	113,964,831	96.42	1,803,463	115,768,294	96.82
2015	120,224,376	116,398,283	96.82		116,398,283	96.43

**Source:** Roanoke County Commissioner of Revenue and Treasurer's Department

Table 9

COUNTY OF ROANOKE, VIRGINIA  
Ratios of Outstanding Debt by Type  
(Unaudited)  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities										Component Unit		Percentage of Assessed Value		Per Capita
	General Obligation Debt	Lease Revenue Bonds	VPSA		State Literary Bonds	Capital Leases	Total Primary Government	Capital Lease	Property	Income	Of Personal	Percentage			
			School Bonds	Bonds									Income		
2006	\$ 21,185,562	\$ 25,517,803	\$ 65,053,722	\$ 6,888,530	\$ -	\$ 118,645,617	\$ -	1.60	%	2.87	%	1,311			
2007	19,040,454	24,724,570	60,490,721	6,038,498	-	110,294,243	3,564,057	1.42		2.65		1,253			
2008	16,825,346	82,989,144	78,376,947	5,211,866	-	183,403,303	3,319,209	2.15		3.93		2,065			
2009	14,560,238	80,954,308	120,748,501	4,524,181	-	220,787,228	3,161,076	2.51		4.91		2,465			
2010	12,645,130	78,700,454	115,035,423	4,064,860	-	210,445,867	2,835,505	2.36		4.56		2,343			
2011	10,655,022	76,376,966	107,150,919	3,617,042	1,148,037	198,947,986	2,488,325	2.22		4.21		2,181			
2012	8,584,914	73,969,030	109,290,686	3,169,225	1,052,372	196,066,227	2,114,385	2.20		3.98		2,138			
2013	6,416,798	71,455,422	100,944,620	2,721,409	952,889	182,491,138	1,750,401	2.07		3.70		1,976			
2014	6,150,390	79,182,582	92,638,652	2,273,592	849,437	181,094,653	1,358,518	2.04		3.66		1,968			
2015	5,332,236	76,949,408	104,311,123	1,825,775	741,516	189,160,058	937,225	2.08		3.68		2,032			

(1) Population from VaStat, a service of the Weldon Cooper Center for Public Service.

(2) Per capital personal income and personal income from the Bureau of Economic Analysis.

Table 10

COUNTY OF ROANOKE, VIRGINIA  
Ratios of General Bonded Debt Outstanding  
(Unaudited)  
Last Ten Fiscal Years

Fiscal Year	General Bonded Debt Outstanding - Governmental Activities						Percentage of Actual Value of Taxable Property		Per Capita
	General Obligation Debt	Lease Revenue Bonds	VP&A School Bonds	State Literary Bonds	Total				
2006	\$ 21,185,562	\$ 25,517,803	\$ 65,053,722	\$ 6,888,530	\$ 118,645,617		1.33	%	\$ 1,311
2007	19,040,454	24,724,570	60,490,721	6,038,498	110,294,243		1.14		1,213
2008	16,825,346	82,989,144	78,376,947	5,211,866	183,403,303		1.80		2,028
2009	14,560,238	80,954,308	120,748,501	4,524,181	220,787,228		2.10		2,430
2010	12,645,130	78,700,454	115,035,423	4,064,860	210,445,867		2.07		2,312
2011	10,655,022	76,376,966	107,150,919	3,617,042	197,799,949		2.01		2,141
2012	8,584,914	73,969,030	109,290,686	3,169,225	195,013,855		2.08		2,104
2013	6,416,798	71,455,422	100,944,620	2,721,409	181,538,249		2.00		1,947
2014	6,150,390	79,182,582	92,638,652	2,273,592	180,245,216		1.97		1,944
2015	5,332,236	76,949,408	104,311,123	1,825,775	188,418,542		1.94		2,014

(1) Population from VaStat, a service of the Weldon Cooper Center for Public Service.

(2) Per capital personal income from the Bureau of Economic Analysis.

(3) Details regarding the County's outstanding debt can be found in the notes to the financial statements

Table 11

**COUNTY OF ROANOKE, VIRGINIA**  
**Debt Policy Information**  
**(Unaudited)**  
**Last Ten Fiscal Years**

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
General bonded debt outstanding										
General Obligation Bonds	\$ 5,332,236	\$ 6,150,390	\$ 6,416,798	\$ 8,584,914	\$ 10,655,022	\$ 12,645,130	\$ 14,560,238	\$ 16,825,346	\$ 19,040,454	\$ 21,185,562
Lease Revenue Bonds	76,949,408	79,182,582	71,455,422	73,969,030	76,376,966	78,700,454	80,954,238	82,989,144	24,724,570	25,517,803
VPSA School Bonds	104,311,123	92,638,652	100,944,620	109,290,686	107,150,919	115,035,423	120,748,501	78,376,947	60,490,721	65,053,722
State Literary Bonds	1,825,775	2,273,592	2,721,409	3,169,225	3,617,042	4,064,860	4,524,181	5,211,866	6,038,498	6,888,530
Total net debt applicable to debt limits	\$ 188,418,542	\$ 180,245,216	\$ 181,538,249	\$ 195,013,855	\$ 197,799,949	\$ 210,445,867	\$ 220,787,158	\$ 183,403,303	\$ 110,294,243	\$ 118,645,617
Ratio of net debt to assessed taxable property value	2.06%	2.01%	2.04%	2.16%	2.18%	2.33%	2.48%	2.11%	1.37%	1.60%
Debt limit per policy for property value	3%	3%	3%	3%	3%	3%	3%	3%	3%	3%
Per capita	\$ 2,014	\$ 1,944	\$ 1,947	\$ 2,104	\$ 2,141	\$ 2,312	\$ 2,430	\$ 2,028	\$ 1,213	\$ 1,311
Debt limit per policy for per capita	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500	\$ 2,500
Debt service to general governmental expenditures	7.14%	7.20%	8.51%	8.29%	8.51%	7.79%	7.30%	5.05%	5.48%	6.13%
Debt limit per policy for general governmental expenditures	10%	10%	10%	10%	10%	10%	10%	10%	10%	10%

Notes: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

Property value data can be found on Table 5. Per capita data can be found on Table 12.

General governmental expenditures include the Governmental Fund expenditures, the School Board component unit expenditures, and County and School transfer to Capital Projects and Proprietary funds.

The County does not have any Constitutional or Statutory Debt Limits.



Table 12

COUNTY OF ROANOKE, VIRGINIA  
Demographic Statistics  
Last Ten Fiscal Years  
(Unaudited)  
June 30, 2015

Fiscal Year	Population <sup>(1)</sup>	Personal Income (thousands of dollars) <sup>(2)</sup>	Per Capita Personal Income <sup>(2)</sup>	School Enrollment <sup>(3)</sup>	Unemployment Rate % <sup>(4)</sup>
2006	90,482	\$ 4,128,137	\$ 35,978	14,728	2.8
2007	90,902	4,303,761	37,324	14,777	2.6
2008	90,420	4,750,916	41,019	14,802	2.8
2009	90,867	4,561,791	39,315	14,650	4.6
2010	91,011	4,672,291	39,315	14,474	6.3
2011	92,376	4,789,030	40,688	14,259	5.7
2012	92,687	4,984,547	42,288	14,081	5.6
2013	93,256	5,159,100	42,288	13,958	5.5
2014	92,703	5,159,100	42,288	13,929	5.2
2015	93,569	5,159,100	43,418	13,909	4.5

## Sources:

<sup>(1)</sup> From VaStat, a service of the Weldon Cooper Center for Public Service.

<sup>(2)</sup> Personal Income & Per Capita Personal Income from the Bureau of Economic Analysis. Latest information available is for 2013. The figures for 2014 and 2015 have not been updated.

<sup>(3)</sup> Roanoke County Public Schools Annual Budget

<sup>(4)</sup> Virginia Employment Commission and the U.S. Bureau of Labor Statistics

Table 13

COUNTY OF ROANOKE, VIRGINIA  
Principal Employers  
(unaudited)  
Fiscal Years 2015 and 2006

Employer	2015			2006		
	Rank	Ownership	Number of Employees	Rank	Ownership	Number of Employees
Roanoke County Schools	1	Local Govt.	2000+	2	Local Govt.	1,000+
Wells Fargo Operations Center (Wachovia division)	2	Private	1,000+	3	Private	1,000+
County of Roanoke	3	Local Govt.	500-999	7	Local Govt.	1,000+
Kroger	4	Private	500-999	4	Private	1,000+
Richfield Recovery & Care Center	5	Private	500-999	-	-	-
Friendship Manor	6	Private	500-999	-	-	-
Allstate Insurance Company	7	Private	500-999	5	Private	1,000+
Wal-mart	8	Private	250-499	-	-	-
Medeco	9	Private	250-499	-	-	-
Integrity Windows	10	Private	250-499	-	-	-
ITT Exelis	-	-	-	6	Private	1,000+
Carlilion Health System	-	-	-	1	Private	1,000+
MW Manufacturers	-	-	-	8	Private	500-999
Medical Facilities of America, Inc.	-	-	-	9	Private	500-999
Home Shopping Network	-	-	-	10	Private	500-999

Source: Roanoke County Economic Development Department

Table 14

COUNTY OF ROANOKE, VIRGINIA  
Full-time Equivalent County Government Employees by Function/Program  
(unaudited)  
Last Ten Fiscal Years

Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
General government										
Legislative	7	7	7	7	7	8	8	3	3	3
General and financial administration	70	69	71	72	72	74	74	73	73	73
Other	61	57	53	53	54	58	57	56	54	50
Judicial administration										
Courts	16	16	16	16	16	16	16	16	16	15
Commonwealth attorney	14	14	14	14	14	13	13	12	11	10
Public safety										
Sheriff	85	84	84	84	84	84	103	103	103	103
Police	154	154	154	153	153	188	194	186	179	165
Emergency Communication Center	42	44	44 *	43	43	-	-	-	-	-
Fire & rescue	159	153	153	153	153	149	143	129	124	124
Public works										
General services administration	3	3	3	3	3	3	3	3	3	3
Refuse disposal	34	34	34	35	34	35	35	35	35	35
Maintenance of general buildings and grounds	18	21	21	21	21	21	20	19	18	18
Garage	11	11	11	11	12	11	11	11	7	7
Engineering and inspections	32	32	32	34	36	36	39	38	38	33
Library	39	41	40	40	38	35	35	33	33	33
Health and welfare	99	98	98	95	95	95	95	95	95	92
Parks, recreation, and culture	69	69	67	68	66	63	61	60	59	55
Community development	19	19	23	23	24	28	31	31	31	31
Total	932	926	925	925	925	917	938	903	882	850

Source: Roanoke County Payroll Office

\* Effective July 1, 2010 the Emergency Communication Center department was moved out of the Police department. Previous years FTE's are not available

Table 15

COUNTY OF ROANOKE, VIRGINIA  
Operating Indicators by Function/Program  
(Unaudited)  
Last Ten Fiscal Years

Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
General government										
Number of sales	938	953	748	636	800	932	1,332	1,725	2,005	2,233
Median assessment/sales ratio	92.87%	94.00%	98.00%	98.00%	95.00%	92.10%	92.10%	92.33%	91.54%	92.00%
Coefficient of dispersion	6.44%	7.18%	7.37%	6.23%	6.76%	7.09%	7.23%	7.28%	7.48%	7.53%
Judicial administration										
Circuit Court civil cases concluded	998	998	1,121	973	939	940	1,058	993	1,082	2,688
General District Court concluded	24,118	26,029	27,238	27,984	33,138	33,316	31,268	32,094	31,805	29,737
Juvenile and Domestic cases concluded	5,038	4,940	5,487	5,706	5,389	6,563	6,594	6,222	6,363	6,967
Public safety										
Physical arrests	3,403	3,611	4,676	3,948	4,224	4,109	3,855	3,598	4,551	4,155
Calls for service police	79,200	75,500	71,600	69,500	75,300	77,000	84,499	84,476	91,136	81,918
Calls for service fire	14,770	13,857	14,164	14,014	13,293	11,373	10,964	11,306	10,622	12,268
Fire inspections	1,218	1,158	1,293	1,245	984	473	836	960	1,129	988
Public works										
New business licenses	690	785	741	643	762	591	596	608	790	777
New prospect inquires Econ Dev	54	40	40	40	28	30	30	29	35	41
Waste tonnage to RVRA	40,070	40,003	42,922	40,046	40,570	40,536	41,469	43,361	44,556	42,889
Library										
Patrons registered	76,847	70,670	65,069	59,185	76,581	73,339	68,247	64,084	58,154	56,810
Total circulation	1,352,031	1,330,625	1,298,834	1,315,015	1,235,094	1,227,716	1,194,267	1,141,375	1,119,166	1,071,835
Health and welfare										
Individuals enrolled in Medicaid	12,795	11,158	12,453	9,881	8,676	8,568	11,187	8,727	6,485	6,415
Households receiving Supplemental Nutrition Assistance	3,736	4,087	4,001	3,800	3,404	3,157	2,771	2,184	1,835	2,032
Number of children in foster care	165	144	132	120	109	119	119	147	118	150
Community development										
Building permits issued	1,110	1,097	1,067	1,025	1,089	1,283	1,145	1,600	1,497	1,153

Source: Various County departments

Table 16

County of Roanoke  
Capital Asset Statistics by Function/Program  
(unaudited)  
Last Ten Fiscal Years

Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
General Government										
Administration Buildings	9	9	9	9	7	7	6	7	7	5
Judicial Administration										
Courthouses	1	1	1	1	1	1	1	1	1	1
Public Safety										
Fire Stations	12	12	12	12	12	12	11	11	11	11
Rescue Stations	11	11	11	11	11	11	11	11	11	11
Fire Units	27	28	27	27	27	27	28	28	28	28
Ambulances	24	24	24	23	24	24	23	23	23	24
Jails	1	1	1	1	1	1	1	1	1	1
Law Enforcement Vehicles	145	143	137	143	141	146	145	152	134	127
Public Works										
Refuse Collection Trucks	24	23	23	23	20	19	19	19	20	18
Libraries	6	6	6	6	6	6	6	6	6	6
Parks, Recreation, and Tourism*										
Parks	30	30	29	29	28	28	28	28	28	28
Park Acreage	2,160	2,160	1,092	1,092	1,075	1,061	1,061	1,061	960	960
Recreation Centers	3	3	3	3	3	3	2	2	2	2
Park District Maintenance Centers	3	3	3	3	3	3	3	3	3	3
Education										
Elementary Schools	16	16	16	16	16	16	17	17	17	17
Middle/Junior High Schools	5	5	5	5	5	5	5	5	5	5
High Schools	5	5	5	5	5	5	5	5	5	5
Vocational-Technical Schools	1	1	1	1	1	1	1	1	1	1
Career Centers	-	-	-	-	-	-	1	1	1	1

Source: Various County departments

\* Parks, Recreation, & Tourism utilized new reporting methodologies for the 2006 year statistics. The change in acreage for 2011 is due to the inclusion of the Recreation Centers.



SINGLE  
AUDIT  
SECTION

**COUNTY OF ROANOKE, VIRGINIA**  
**Schedule of Expenditures of Federal Awards**  
**For The Period Ended June 30,2015**

Federal Granting Agency/Recipient State Agency	Federal Catalogue Number	Federal Expenditures
DEPARTMENT OF AGRICULTURE:		
Pass Through Payments:		
Department of Agriculture:		
Forest Service: Schools and Roads- Grants to States	10.665	\$ 2,310
Food and Nutrition Service: State Administrative Matching Grants for the Nutrition Assistance Program	10.561	798,489
National School Lunch Program	10.555	1,608,171
National School Lunch Program- USDA Commodities	10.555	306,958
School Breakfast Program	10.553	410,367
Total Child Nutrition Cluster		2,325,496
DEPARTMENT OF DEFENSE:		
Direct Payments:		
Selected Reserve Educational Assistance Program (ROTC)	12.609	60,344
DEPARTMENT OF HEALTH AND HUMAN SERVICES:		
Pass Through Payments:		
Administration for Children and Families:		
Promoting Safe and Stable Families	93.556	40,336
Temporary Assistance for Needy Families	93.558	602,136
Refugee and Entrant Assistance-State Administered Programs	93.566	7,191
Low-Income Home Energy Assistance	93.568	53,579
Child Care and Development Block Grant	93.575	(1,358)
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	81,532
Total CCDF Cluster		80,174
Adoptive Incentive Payments	93.603	2,716
Stephanie Tubbs Jones Child Welfare Services Program	93.645	3,898
Foster Care - Title IV-E	93.658	708,085
Adoption Assistance	93.659	638,656
Social Services Block Grant	93.667	484,363
Chafee Foster Care Independence Program	93.674	11,636
Centers for Medicare and Medicaid Services:		
Children's Health Insurance Program	93.767	25,075
Medical Assistance Program	93.778	1,101,570
EXECUTIVE OFFICE OF THE PRESIDENT:		
Pass Through Payments:		
High Intensity Drug Trafficking Areas Program (HIDTA)	95.001	93,946
DEPARTMENT OF JUSTICE:		
Direct Payments:		
Bureau of Justice Assistance:		
State Criminal Alien Assistance Program	16.606	735
Bulletproof Vest Partnership Program	16.607	7,653
Bulletproof Vest Partnership Program	16.607	7,732
Pass Through Payments:		
Edward Byrne Memorial Justice Assistance Grant Program	16.738	14,183
Pass Through Payments:		
Office of Victims Crime:		
Crime Victim Assistance	16.575	47,214
Office of Community Oriented Policing Services:		
Public Safety Partnership and Community Policing Grants	16.710	34,140



**COUNTY OF ROANOKE, VIRGINIA**  
**Schedule of Expenditures of Federal Awards**  
**For The Period Ended June 30,2015**

Federal Granting Agency/Recipient State Agency	Federal Catalogue Number	Federal Expenditures
DEPARTMENT OF TRANSPORTATION:		
Pass Through Payments:		
National Highway Traffic Safety Administration:	20.600	6,105
State and Community Highway Safety	20.600	5,348
State and Community Highway Safety	20.600	24,640
Alcohol Impaired Driving Countermeasures Incentive Grants	20.601	<u>7,666</u>
Total Highway Safety Cluster		43,759
Alcohol Open Container Requirements	20.607	28,569
National Priority Safety Programs	20.616	6,038
National Priority Safety Programs	20.616	<u>9,173</u>
Federal Highway Administration:		15,211
Recreational Trails Program-Eastern Section	20.219	61,174
Highway Planning and Construction : Roanoke River Greenway-Mill Lane	20.205	<u>93,053</u>
Total Highway Planning and Construction Cluster		154,227
DEPARTMENT OF HOMELAND SECURITY:		
Pass Through Payments:		
Assistance to Firefighters	97.044	11,937
Assistance to Firefighters	97.044	<u>16,801</u>
Disaster Grants-Public Assistance(Presidentially Declared Disasters)	97.036	120,377
NATIONAL ENDOWMENT FOR THE ARTS:		
Pass Through Payments:		
Promotion of the Arts Partnership Agreement - Local Government Challenge Grant	45.025	5,000
DEPARTMENT OF EDUCATION:		
Pass Through Payments:		
Department of Education:		
Office of Elementary and Secondary Education:		
Title I-Grants to Local Educational Agencies 12-13	84.010	351,762
Title I-Grants to Local Educational Agencies 13-14	84.010	54,005
Title I-Grants to Local Educational Agencies 14-15	84.010	<u>925,477</u>
Total Title I, Part A Cluster		1,331,244
Title II- Improving Teacher Quality State Grants Part A 12-13	84.367	7,910
Title II- Improving Teacher Quality State Grants Part A 13-14	84.367	205,932
Title II- Improving Teacher Quality State Grants Part A 14-15	84.367	<u>1,255</u>
Title III-English Language Acquisition Grants 12-13	84.365	17,904
Title III-English Language Acquisition Grants 13-14	84.365	29,536
Title III-English Language Acquisition Grants 14-15	84.365	<u>11,533</u>
Advanced Placement Program(Advanced Placement Test Fee)	84.330	2,109
Office of Special Education and Rehabilitative Services:		
Title VIB : Special Education - Grants to States Flow Through 12-13	84.027	379,675
Title VIB : Special Education - Grants to States Flow Through 13-14	84.027	35,000
Title VIB : Special Education - Grants to States Flow Through 14-15	84.027	2,814,738
Special Education - Preschool Mini A Grants	84.173	<u>83,869</u>
Total Special Education Cluster		3,313,282
Office of Vocational and Adult Education:		
Vocational Education Basic Grants to States - Carl D. Perkins Vocational and Technical Ed	84.048	136,560
<b>Total Federal Expenditures</b>		<u>\$ 12,604,803</u>

See accompanying notes to schedule of expenditures of federal awards.

See accompanying independent auditor's report.

County of Roanoke, Virginia  
Notes to Schedule of Expenditures of Federal Awards  
For the Year Ended June 30, 2015

- 1) Basis of Accounting - Federal Programs are accounted for on the modified accrual basis of accounting.
- 2) Reporting Entity - The Schedule of Expenditures of Federal Awards includes all grants awarded to the County of Roanoke, Virginia (the County). The reporting entity is defined in Note 1 of the County's basic financial statements.
- 3) In-Kind Contributions – The County received \$306,958 in food and food stamps from the U.S. Department of Agriculture during fiscal year 2015. These in-kind contributions are included in the basic financial statements.

**Report of Independent Auditor on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements Performed in  
Accordance with *Government Auditing Standards***

To the Honorable Members of the Board of Supervisors  
County of Roanoke, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Roanoke, Virginia (the "County"), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated November 13, 2015. That report recognizes that the County implemented two new accounting standards effective July 1, 2014.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and disclosed one instance of noncompliance with the *Specifications for Audits of Counties, Cities and Towns*, which is described in the accompanying schedule of findings and questioned costs as item 2015-001.

**Management's Response to Finding**

The County's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Cheryl Behrman CP". The signature is written in a cursive style.

Roanoke, Virginia  
November 13, 2015

**Report of Independent Auditor on Compliance for Each Major Program  
and on Internal Control Over Compliance Required by OMB Circular A-133**

To the Honorable Members of the Board of Supervisors  
County of Roanoke, Virginia

**Report on Compliance for Each Major Federal Program**

We have audited the County of Roanoke, Virginia's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the County of Roanoke, Virginia's (the "County") major federal programs for the year ended June 30, 2015. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

***Opinion on Each Major Federal Program***

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

**Report on Internal Control over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Cheryl Behrman CP". The signature is written in a cursive, flowing style.

Roanoke, Virginia  
November 13, 2015

**County of Roanoke, Virginia**

**Schedule of Findings and Questioned Costs**

**Year ended June 30, 2015**

**A. Summary of Auditor's Results**

1. The type of report issued on the financial statements: **Unmodified opinion**
2. Significant deficiencies in internal control disclosed by the audit of the financial statements: **None Reported**
3. Material weaknesses: **No**
4. Noncompliance, which is material to the financial statements: **No**
5. Significant deficiencies in internal control over major programs: **None Reported**
6. Material weaknesses: **No**
7. The type of report issued on compliance for major programs: **Unmodified opinion**
8. Any audit findings which are required to be reported under Section 510(a) of OMB Circular A-133: **No**
9. The programs tested as major programs were:

<u>Name of Program</u>	<u>CFDA #</u>
Supplemental Nutrition Assistance Program Cluster	10.561
Temporary Assistance for Needy Families Cluster	93.558
Medicaid Cluster	93.778
Foster Care Title IV-E	93.658
Social Services Block Grant	93.667

10. Dollar threshold to distinguish between Type A and Type B Programs: **\$378,144**
11. The County of Roanoke, Virginia was determined to be a low risk auditee.

**B. Findings Relating to the Financial Statements Reported in Accordance with *Government Auditing Standards*:**

None

**C. Findings and Questioned Costs Relating to Federal Awards:**

None

**D. Findings and Questioned Costs Relating to Compliance with Commonwealth of Virginia Laws, Regulations, Contracts, and Grants**

**2015-001 Conflicts of Interest**

**Criteria:**

As described in Section 2.2-3115 of the Code of Virginia, local officials must file an annual disclosure forms disclosing personal financial interests that may cause conflicts.

**Condition:**

One County official did not file an annual disclosure form on a timely basis.

**Cause:**

Disclosure form was not filed by December 15, 2015.

**Effect:**

Non-compliance may result in action by the Commonwealth.

**Recommendation:**

Elected officials should complete all questions on the disclosure form and file in accordance with stated deadlines.

**Views of Management:**

Management agrees with the comment and the Clerk to the Board has taken steps to ensure that the forms are fully completed.

**E. Resolution of Prior Year Audit Findings**

An audit finding was noted in the prior year related to noncompliance with Section 2.2-3115 of the Code of Virginia. A separate instance related to the compliance requirement was noted in the current year. Management believes they have taken necessary steps to notify all County officials of relevant filing deadlines for future periods.



