

# COUNTY OF CULPEPER, VIRGINIA



## COMPREHENSIVE ANNUAL FINANCIAL REPORT

YEAR ENDED JUNE 30, 2018



County of Culpeper, Virginia

Comprehensive Annual  
Financial Report

Year Ended June 30, 2018

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PREPARED BY:

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Valerie H. Lamb, Finance Director



COUNTY OF CULPEPER, VIRGINIA

Comprehensive Annual Financial Report  
Fiscal Year Ended June 30, 2018

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**County of Culpeper**  
**John C. Egertson, AICP, County Administrator**  
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**Email: [jegertson@culpepercounty.gov](mailto:jegertson@culpepercounty.gov)**

November 27, 2018

To the Honorable Members of the Board of Supervisors  
To the Citizens of Culpeper County  
County of Culpeper, Virginia

We are pleased to present the Comprehensive Annual Financial Report of the County of Culpeper, Virginia, (the "County"), for the fiscal year which ended June 30, 2018. The County's Department of Finance prepared this report. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the County. We believe the data, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly set forth the financial position and results of operations of the County as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the County's financial affairs have been included.

The management of the County is responsible for establishing and maintaining an internal control structure to ensure the protection of County assets. In developing and evaluating the County's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition; and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

## **BUDGETARY CONTROLS**

In addition to the internal accounting controls noted above, the County also maintains budgetary controls. These budgetary controls ensure compliance with provisions embodied in the annual appropriated budget approved by the Board of Supervisors. Activities of the general fund and capital projects fund are included in the annual appropriated budget.

As a recipient of federal and state financial assistance, the County is also responsible for ensuring that adequate internal controls are in place to ensure and document compliance with applicable laws and regulations. *The audit for the fiscal year ended June 30, 2018 has been completed and no material internal control weaknesses or material violations of laws and regulations have been found.*

## BUDGETARY CONTROLS: (CONTINUED)

The County adopts an annual budget by July 1 of each year as required by Section 15.2-2503, Code of Virginia of 1950, as amended. A budget is not required for fiduciary funds.

When necessary, the Board of Supervisors approves amendments to the adopted budget in accordance with Section 15.2-2507, Code of Virginia of 1950, as amended. Budgetary compliance is monitored and reported at the department level. The budget is implemented through appropriations that the Board makes annually, with supplemental appropriations made as required. These appropriations, except those to incur mandated expenditures, may be greater or less than contemplated in the budget.

## THE REPORTING ENTITY AND ITS SERVICES

The Culpeper County Comprehensive Annual Financial Report includes all funds and account groups of the "primary government." In Virginia, cities and counties are distinct units of government; therefore, the County is responsible for providing all services normally provided by a local government. These services include public safety, social services, recreation and cultural activities and community development. Additionally, the County operates an airport, water and wastewater utility system and a Municipal Solid Waste Transfer Station. For financial reporting purposes and in accordance with the Governmental Accounting Standards Board (GASB), Statement 14, "The Financial Reporting Entity," the County has identified one discrete component unit. The GASB statement establishes the criteria used in making this determination and identifies each as a blended component unit or discretely presented component unit. Blended component units, although legally separate entities, are, in substance, part of the primary government's operations, and therefore are included as part of the primary government. Discretely presented component units are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position and results of operations from those of this primary government. Therefore, the County School Board is reported in a discrete presentation. Based on GASB Statement 14 criteria, the School Board is a legally separate organization providing educational services to the public whose board is elected and is fiscally dependent on the local government.

The financial statements for the Rappahannock-Rapidan Regional Commission, and the Rappahannock-Rapidan Community Services Board are not included in the County report. Boards separate from, and independent of, the Board of Supervisors administer these organizations.

Culpeper County is located in north central Virginia, 75 miles southwest of Washington, D.C. and 75 miles northwest of Richmond, Virginia. The County encompasses a land area of 381 square miles. Three U.S. primary and one State primary route traverse the County. Culpeper has a diversified economy with strong manufacturing, trade services, and agricultural sectors. Manufacturing activity includes: auto parts, kitchen cabinets, wire cable, fiber optics, building components and iron castings. Major service industries include: international financial telecommunications, electronic data center, Library of Congress Film Archive, uniform rentals, health care, education, and government. International firms have a significant presence in the community. Agriculture remains important in Culpeper's economy, with beef cattle as the principal livestock and soy beans, hay and corn as the major cash crops.

Culpeper remains an attractive location for businesses. The County's population has leveled out, but the County is committed to maintaining a stable tax base fairly split between residential and commercial use, and its cost-effective approach towards service delivery.

The Consumer Price Index in the United States for 2017 remained constant at 2.1% from 2016. On the state level, the unemployment rate for Virginia as of June 2018 was 3.3% compared to 3.9% as of June 2017 and the unemployment rate for Culpeper County as of 2018 was 3.0% vs. a year earlier when the rate was 3.7%. On a national level, unemployment exceeds both the state and local unemployment level at 4.0%.

## MAJOR INITIATIVES

**For fiscal year 2018:** Following the goals and objectives established by the Culpeper County Board of Supervisors, and with the assistance and guidance of the County's Administrator, County staff and agencies, the County implemented and continued a number of specific programs designed to provide County residents with cost efficient government while enhancing their home and employment environment.

Major initiatives begun, continued, or completed during this fiscal year are:

- Implementation of electronic document management system
- Secondary road paving projects
- Implementation of Zoning and Building Permit Software
- Public Safety Radio System Upgrades
- Airport Projects - Land Acquisition and Pavement Rehabilitation
- Renovated and Expanded the Residential Drop-off Center at the Solid Transfer Station

### Implementation of Electronic Document Management System

The Board of Supervisors authorized as part of the FY08 budget, \$282,000 for the implementation of an Electronic Document Management System (EDMS). The first phase of this implementation was email archiving to ensure compliance with the records retention guidelines for correspondence outlined by the Library of Virginia.

The second phase was to improve processes in departments by utilizing workflow, automated forms, and existing software integration. This phase was completed in the Finance Department for the Accounts Payable process. The next department to utilize the EDMS was Human Resources beginning with on-boarding of new employees in May 2017. At the recommendation of the EDMS vendor this was accomplished with third party software. The vendor has worked with the HR Department to upload data from the third party software into the EDMS Employee File Manager. Initially the on-boarding will be strictly for new hires, but as the HR department becomes more adept in the process, existing employees will also be able to view their own employee file. By making these forms part of the Employee File Manager it also allows for proper records retention and disposal within the EDMS.

The third phase, completed in FY14, was an automated Records Management platform to ensure all documents maintained in the EDMS are retained for the proper time-period specified by the Library of Virginia and then disposed of accordingly.

### Secondary Road Paving Projects

Due to an ongoing shortage of state funds for secondary road improvements, the County has begun to utilize the VDOT Revenue Sharing Program to fund the hard surfacing of a number of unpaved secondary roads throughout the County. This practice began in FY14 and has continued to date; with seventeen (17) projects completed in FY14, FY15, FY16, and FY17. FY18 applications were made with VDOT for different five (5) road segments, however matching monies were not granted. The County reapplied for these road segments as well as an additional six (6) road segments for the now two-year FY 2019-2020 cycle. This application was successful and matching funds are being received for this two-year cycle. The County will be spending a total of \$2,284,884 (\$999,465 already planned for in FY18 but unused) over a two-year period (Fiscal Years 2019-2020) as the County's match to fund these projects. This investment will hard surface a total of 10.67 miles of unpaved, gravel roads throughout the County.

### Implementation of Zoning and Building Permit Software

In order to better organize and track the progress of violations, zoning cases, erosion and sediment control and building permits, new software was purchased and is currently in the development stage. The implementation of this software was not completed by the end of FY 2017. This project is still not complete. Development of new software is complete and training has begun, but project most likely will not be completed until the end of FY 2019.

## MAJOR INITIATIVES: (CONTINUED)

### Public Safety Radio System Upgrade

The Procurement/Communication Department requested \$7,400,000 for the FY15 – FY19 CIP. The primary purpose of the funding is to upgrade the 800MHz Public-Safety radio system.

In FY14 Motorola notified Culpeper, Fauquier, and Rappahannock Counties with information regarding the radio system and equipment lifecycle for several components of the SmartZone 4.1 radio system and subscribers being used by all three Counties. The infrastructure equipment end of support for Zone Controller is 2016, Gold Elite consoles 2018, and Quantar base stations 2020. According to Motorola, the Zone Controller is supported until 2016. Beyond that point, support will be best effort rather than guaranteed.

The current radio system is designed to serve primarily the public safety community consisting of the Culpeper County Sheriff's Office, Culpeper County Fire/Rescue, Culpeper Town Police Department, and Emergency Operations Center (EOC). The radio system also serves the Culpeper County Schools, and County and Town non-public safety departments.

Interoperability between Counties for Law Enforcement, Fire/Rescue, and other Public Safety agencies provide a strategic operating centralization for all citizens requiring Public-Safety services. This is important to the County's ongoing efforts to protect the health, safety and welfare of our citizens. Having an emergency communication system compatible with Federal, State, and local agencies is a prerequisite in order to achieve this specific expectation, essential to efficient communication with various jurisdictions, and vital during major emergencies. It should also be noted that Culpeper County has a Mutual Aid Agreement to provide backup telephone E-911 with Fauquier County. Fauquier County also has the same agreement with Culpeper County.

In FY15 Culpeper County entered into a cooperative procurement with Fauquier and Rappahannock Counties for Engineering and Consulting Services, for the 800MHz Public-Safety Radio System Upgrade. The primary purpose of the Consulting Services was to engage a Consultant with public safety radio system engineering experience to provide consulting services to assist in the assessment of all three County radio systems relative to required upgrades as Motorola had identified for the end of life cycle for system components. This solicitation was awarded to Federal Engineering in April 2015.

On September 30, 2015 all three Counties entered into another cooperative procurement issuing a Request for Proposal (RFP) to solicit sealed proposals from qualified firms to establish a contract(s) through competitive negotiations for a Project 25 (P25) compliant simulcast trunked public safety radio system. The primary desire of the RFP was for all three Counties involved to have a complete turn-key solution addressing either all project systems, specific subsystem and system components, or comprehensively addressing a specific subsystem or component for the primary voice communications network.

Sealed proposals for this project were received on January 15, 2016. Three firms submitted proposals for this project (Airbus, Harris, and Motorola). Interviews/negotiation were conducted from February - August 2016. Harris Corporation was found to provide the "Best Value" for all three Counties. The final negotiated cost for the radio infrastructure development for all three Counties is \$7,600,000. Under the underlying agreement between Fauquier, Culpeper, and Rappahannock there is a 50/40/10 percent split in the radio upgrade cost, bring the Culpeper 40% cost to \$3,040,000.

On September 6, 2016 the Culpeper County Board of Supervisors awarded this project to Harris Corporation, and a Notice to Proceed issued by the County on September 22, 2016. It is anticipated this project will be completed FY20.

## MAJOR INITIATIVES: (CONTINUED)

### Airport Projects

Having completed a major hangar project utilizing USDA funds, the Culpeper Regional Airport is virtually “built-out” on the west side of the airfield. In order to gain access to the east side for future development, a road extension will be required, which necessitates land acquisition. One parcel has been purchased, with agreement on a second parcel having been reached. A very small piece of land is all that still needs to be acquired, before we can begin design of the extension of what is known as Greenhouse Road.

The County is also in the midst of beginning a pavement rehabilitation project, which was designed in FY18. This pavement rehabilitation is necessary to insure safety in the area of the existing north t-hangars.

### Renovated and Expanded the Residential Drop-off Center at the Solid Transfer Station

The County renovated and expanded the Residential Drop-off Center at the Solid Waste Transfer Station to increase capacity and improve safety. The original center, built in 1990, was expanded to provide two compactors for comingled recycled materials and two additional roll-off containers with eight service lanes for household trash. This increased queuing capacity by fifty-percent and enabled one-way traffic flow to reduce crossing traffic and pedestrian walking distance to containers.

## PROSPECTS FOR THE FUTURE

For the fiscal year 2018-2019, the Board of Supervisors approved a General Fund Operating Budget of \$91,610,843.

- ◆ The FY19 budget continued our established practice of calculating salary adjustments as outlined in the Personnel Management Plan. That process includes a two-fold approach, taking into account a COLA for employees as well as a pay for performance increase based upon annual evaluation results.
- ◆ Included in the FY19 adopted budget were seven (7) new full time positions.
- ◆ A new approved position in the Treasurer’s Office for an additional cashier position. During the busy time of tax season, in order to timely process payments, the collections’ manager or the billing specialist is assigned to process tax payments. This then leaves other duties incomplete.
- ◆ Environmental Services received 4 new positions.
- ◆ The first position is a buildings & grounds position – Maintenance Technician II. This position would assist with various projects in various County facilities, including routine maintenance; however, the greater need is for assistance at the Human Services Building. Human Services will reimburse the County for the services of this position performed in that building.
- ◆ The second position is a Transfer Station Scale Operator. This full time position is the result of combining two part time positions into a full time position.
- ◆ The last two positions are Water & Sewer plant operators. With bringing the utilities of Cherry Hill and Carver on line, and with the plants operating 24/7, there must be enough work-force to cover all utility operations.
- ◆ Planning and Zoning was awarded the change of a part time to full time Planning position. This position would primarily focus on transportation planning and work closely on the numerous transportation projects the County currently has ongoing. Formerly the Comprehensive Planner position, this was a full time position previously.
- ◆ Finally, this budget included an additional maintenance technician for Parks and Recreation. The position was approved due to the number of fields at multiple park locations, which require maintenance.



## PROSPECTS FOR THE FUTURE: (CONTINUED)

**Risk Management.** The County of Culpeper has a risk management program, which is committed to the logical, systematic and continuous identification of loss exposures for, and to the County, its employees, its citizens and taxpayers, through the evaluation of risk in terms of severity and frequency probability, and the application of sound loss control procedures. As a part of this commitment, the County has obtained third party coverage for all liability risk.

**Cash Management.** Cash temporarily idle during the year, was invested in time deposits and various authorized money market instruments. The amount of interest received was \$168,725. This is an increase from interest earned on temporary investments in fiscal year 2016-2017 when the interest on investments totaled \$113,041.

## OTHER INFORMATION

**Management's Discussion and Analysis.** Generally accepted accounting principles require management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County of Culpeper's MD&A can be found immediately following the report of the independent auditors.

**Independent Audit.** The Commonwealth of Virginia requires an annual audit of the financial records and transactions of all departments of the County by independent certified public accountants selected by the Board of Supervisors. The County is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Government and Non-Profit Organizations*. Information related to this single audit, including the findings and recommendations, and auditors' reports on the internal control structure and compliance with laws and regulations, is contained in this report. These requirements which have been complied with, and the auditor's opinion is included in this report.

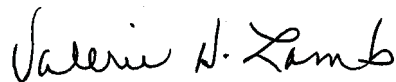
**Certificate of Achievement.** The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate for Excellence in Financial Reporting to County of Culpeper, Virginia for its comprehensive annual financial report for the fiscal year, which ended June 30, 2017. In order to receive the award of Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

**Acknowledgments.** The preparation of this report on a timely basis, could not have been accomplished without the dedicated services of the entire Department of Finance. We would also like to thank the Board of Supervisors for their interest and support in planning and conducting the financial operation of the County in a responsible and progressive manner.

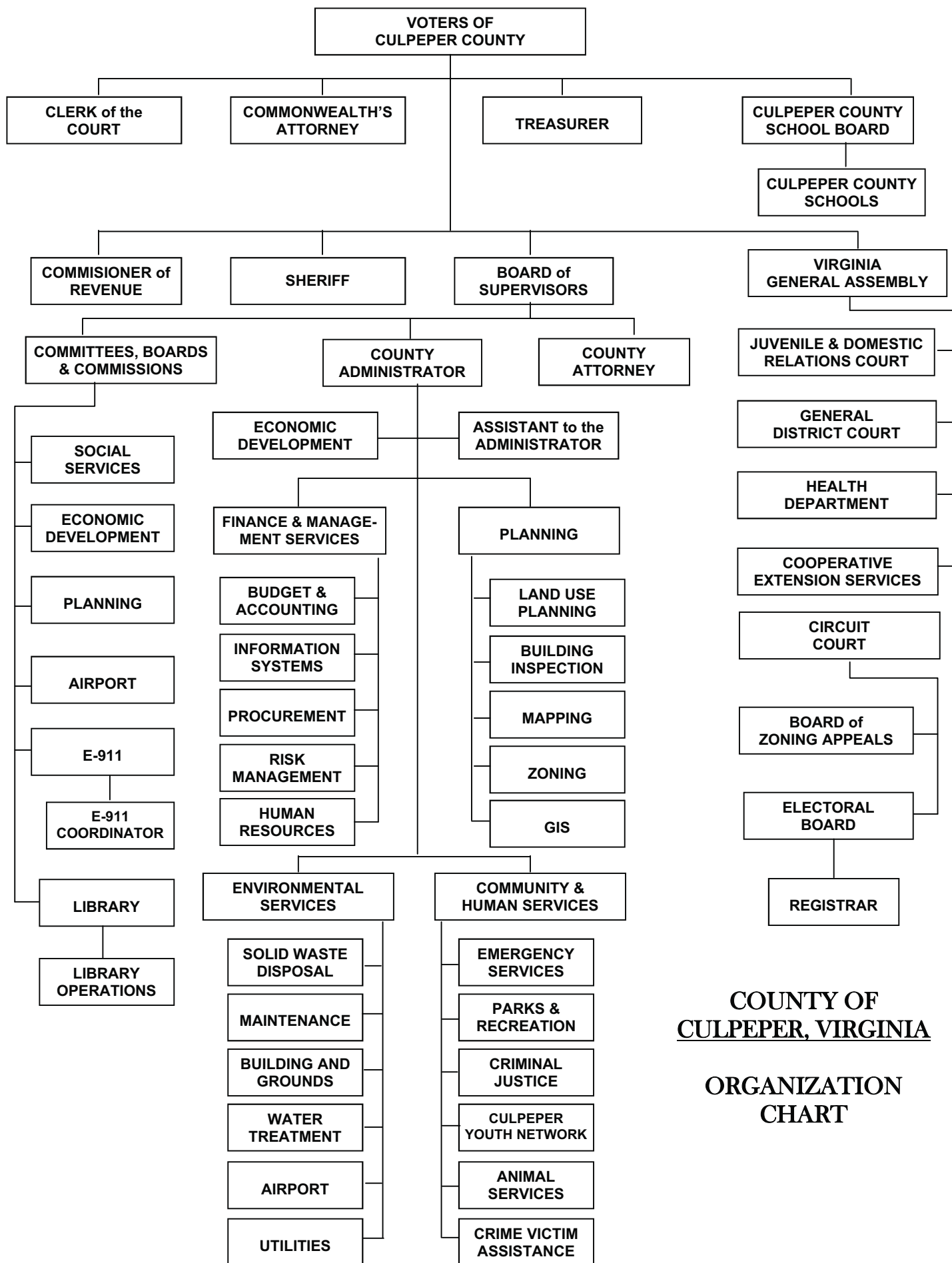
Respectfully submitted,



John C. Egerton  
County Administrator



Valerie H. Lamb  
Director of Finance







**COUNTY OF CULPEPER, VIRGINIA**  
**Directory of Officials**  
**June 30, 2018**

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**PRIMARY GOVERNMENT OFFICIALS**

**BOARD OF SUPERVISORS**

William C. Chase, Jr. , Chairman  
Bradley C. Rosenberger, Vice-Chairman  
Gary M. Deal  
Sue D. Hansohn  
Jack C. Frazier

Stevensburg District  
Jefferson District  
East Fairfax District  
Catalpa District  
Cedar Mountain District

Steven L. Walker

East Fairfax District

**CONSTITUTIONAL OFFICERS**

Terry Yowell  
David L. DeJarnette  
Paul R. Walther  
Scott H. Jenkins  
Janice Corbin

Commissioner of Revenue  
Treasurer  
Commonwealth's Attorney  
Sheriff  
Circuit Court Clerk

**ADMINISTRATIVE OFFICERS**

John C. Egertson  
Bobbi Jo Alexis  
Valerie H. Lamb  
Lisa A. Peacock

County Administrator  
County Attorney  
Director of Finance  
Director of Human Services

**SCHOOL BOARD COMPONENT UNIT OFFICIALS**

**School Board**

Anne C. Luckinbill, Chair ..... Salem District  
Elizabeth "Betsy" Howard, Vice Chair .....Cedar Mountain District  
Michelle D. North ..... Jefferson District  
Nathaniel J. Clancy, ..... Catalpa District  
Betsy Smith .....Cedar Mountain District  
Marshall D. Keene ..... Stevensburg District  
Rachel C. Carter ..... West Fairfax District

Patricia A. Baker ..... East Fairfax District

**Administrative Officers**

Dr. Anthony S. Brads ..... Superintendent  
Michelle Metzgar ..... Director of Personnel  
Jeffrey R. Shomo ..... Executive Director of Business





Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**County of Culpeper  
Virginia**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2017**

*Christopher P. Morill*

Executive Director/CEO



# ROBINSON, FARMER, COX ASSOCIATES

CERTIFIED PUBLIC ACCOUNTANTS

A PROFESSIONAL LIMITED LIABILITY COMPANY

## Independent Auditors' Report

To the Board of Supervisors  
County of Culpeper, Virginia  
Culpeper, Virginia

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of County of Culpeper, Virginia, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County of Culpeper, Virginia, as of June 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## *Change in Accounting Principle*

As described in Note 18 to the financial statements, in 2018, the County adopted new accounting guidance, GASB Statement Nos. 75 Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions and 85 Omnibus 2017. Our opinion is not modified with respect to this matter.

## *Restatement of Beginning Balances*

As described in Note 18 to the financial statements, in 2018, the County restated beginning balances to reflect the requirements of GASB Statement No. 75 and to restate Deferred Revenue. Our opinion is not modified with respect to this matter.

## *Other Matters*

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB funding on pages 5-12, 129-133 and 134-150 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### *Supplementary Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Culpeper, Virginia's basic financial statements. The introductory section, other supplementary information, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

*Other Matters: (Continued)*

*Supplementary Other Information: (Continued)*

The other supplementary information and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

*Other Reporting Required by Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 27, 2018, on our consideration of the County of Culpeper, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County of Culpeper, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County of Culpeper, Virginia's internal control over financial reporting and compliance.

*Robinson, Farnell, Cox Associates*

Charlottesville, Virginia

November 27, 2018

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To the Honorable Members of the Board of Supervisors  
To the Citizens of Culpeper County  
County of Culpeper, Virginia

As management of the County of Culpeper, Virginia we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

### Financial Highlights

#### Government-wide Financial Statements

- The assets of the County exceeded its liabilities at the close of the most recent fiscal year by \$89,971,720 (net position). Of this amount, \$31,734,747 (unrestricted net position), may be used to meet the government's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$40,568,017 an increase of \$3,096,343 in comparison with the prior year. Approximately 77 percent of this amount, \$31,253,990, is available for spending at Culpeper, Virginia's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$31,253,990, or 34 percent of total general fund expenditures.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components:

1. Government-wide financial statements,
2. Fund financial statements, and
3. Notes to the financial statements.

This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements - The Government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the four reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

## Overview of the Financial Statements: (Continued)

Both of the Government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, police and volunteer fire protection, sanitation, social services, education, cultural events, and recreation. The business-type activities of the County include Water and Sewer, Landfill, and Airport operations.

The Government-wide financial statements include not only the County of Culpeper, Virginia itself (known as the primary government), but also a legally separate school district for which the County of Culpeper, Virginia is financially accountable. Financial information for these component units is reported separately from the financial information present for the primary government itself.

Fund financial statements - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County of Culpeper, Virginia, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds - *Governmental funds* are used to account for essentially the same functions reported as Governmental activities in the government-wide financial statements. However, unlike the government-wide financial statement, governmental fund financial statement focus on near-term inflows and outflows of spend-able resources, as well as on balance of spend-able resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because of the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Capital Projects fund, both of which are considered to be major funds.

The County adopts an annual appropriated budget for its Governmental funds. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds - The County maintains three enterprise funds as well as the Culpeper County Water and Sewer Authority, which is a blended component unit of the County. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water and sewer, landfill, and airport operations as well as the water and sewer authority operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer, landfill, airport, and water and sewer authority activities all of which are considered to be major funds of the County.

## Overview of the Financial Statements: (Continued)

Fiduciary funds - The County is the trustee, or fiduciary, for the County's agency funds. It is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the County's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. The County excludes these activities from the County's government-wide financial statements because the County cannot use these assets to finance its operations. Agency funds are County custodial funds used to provide accountability of client monies for which the County is custodian.

Notes to the financial statements - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information - In addition to the basic financial statement and accompanying notes, this report also presents certain required supplementary information for budgetary comparison schedules and presentation of combining financial statements for the discretely presented component unit School Board. The School Board does not issue separate financial statements.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a County's financial position. Culpeper County's assets exceeded liabilities by \$89,971,720 at year-end.

The largest portion of the County's net position (65 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Schedule of Assets, Liabilities and Net Position  
For the Years Ended June 30, 2016 and 2015

	Governmental Activities		Business-type Activities		Totals	
	2017	2016	2017	2016	2017	2016
Current and other assets	\$ 45,807,855	\$ 42,907,084	\$ 1,392,280	\$ 2,734,258	\$ 47,200,135	\$ 45,641,342
Capital assets	101,929,929	112,719,243	38,331,285	39,859,416	140,261,214	152,578,659
Total assets	\$ 147,737,784	\$ 155,626,327	\$ 39,723,565	\$ 42,593,674	\$ 187,461,349	\$ 198,220,001
Deferred Outflows of Resources	\$ 2,393,761	\$ 2,118,281	\$ 61,697	\$ 54,948	\$ 2,455,458	\$ 2,173,229
Long-term liabilities outstanding	\$ 83,755,536	\$ 93,833,956	\$ 3,269,987	\$ 2,552,696	\$ 87,025,523	\$ 96,386,652
Current liabilities	10,579,404	12,320,015	162,522	1,253,965	10,741,926	13,573,980
Total liabilities	\$ 94,334,940	\$ 106,153,971	\$ 3,432,509	\$ 3,806,661	\$ 97,767,449	\$ 109,960,632
Deferred Inflows of Resources	\$ 2,106,662	\$ 1,453,571	\$ 70,976	\$ 30,418	\$ 2,177,638	\$ 1,483,989
Net Position:						
Invested in capital assets						
Net investment in capital assets	\$ 22,417,921	\$ 21,001,499	\$ 35,819,052	\$ 38,066,796	\$ 58,236,973	\$ 59,068,295
Unrestricted	31,272,022	29,135,567	462,725	744,747	31,734,747	29,880,314
Total Net Position	\$ 53,689,943	\$ 50,137,066	\$ 36,281,777	\$ 38,811,543	\$ 89,971,720	\$ 88,948,609

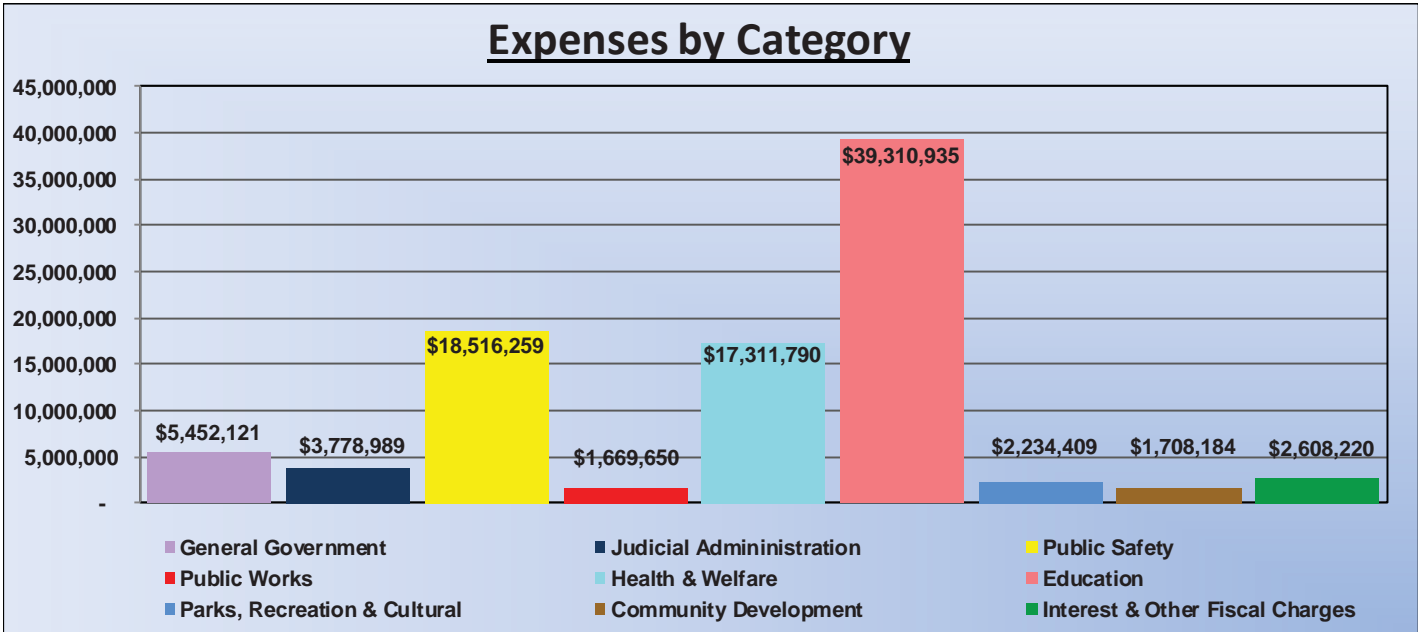
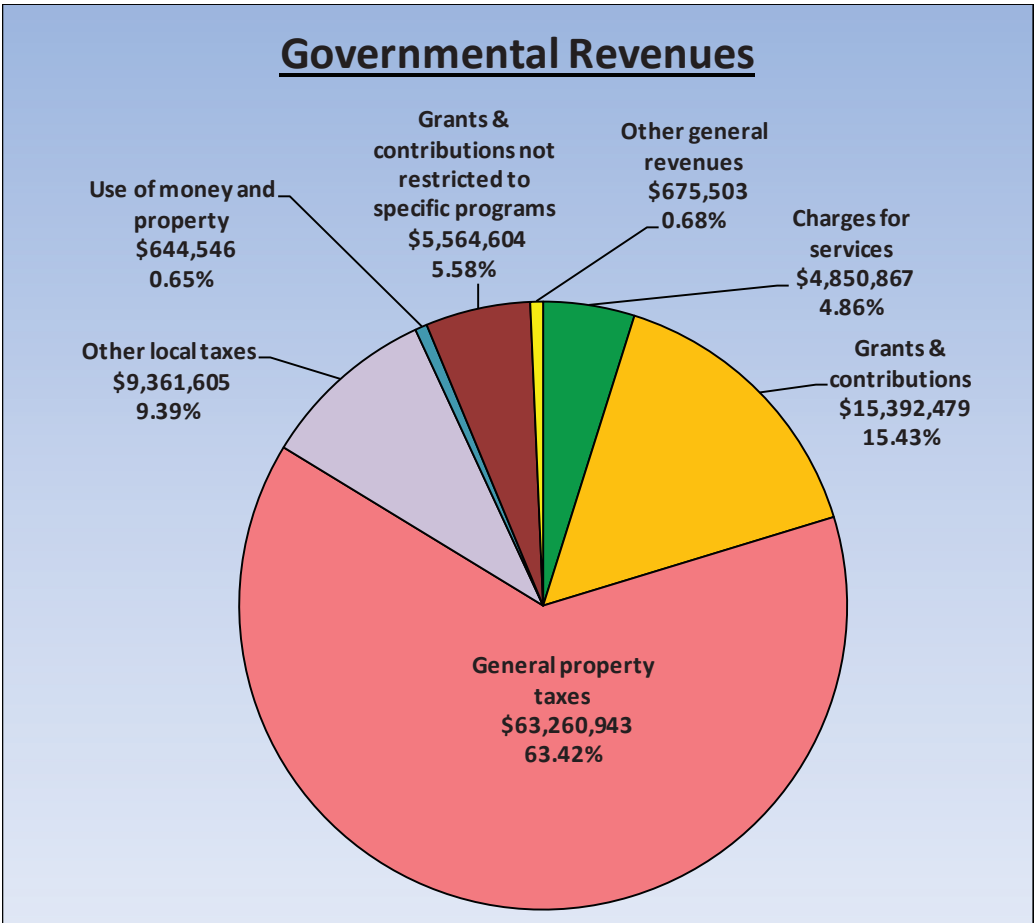
## Overview of the Financial Statements: (Continued)

Governmental Activities - Governmental activities increased the County's net position by \$5,557,829 and the Business-type activities decreased \$1,186,242. Key elements of the changes in net position are as follows:

Changes in Net Position For the Years Ended June 30, 2015 and 2014						
	Governmental Activities		Business-type Activities		Totals	
	2017	2016	2017	2016	2017	2016
Revenues:						
Program revenues:						
Charges for services	\$ 4,850,867	\$ 4,336,848	\$ 3,806,170	\$ 3,225,760	\$ 8,657,037	\$ 7,562,608
Operating grants and contributions	14,849,552	17,701,708	20,918	26,400	14,870,470	17,728,108
Capital grants and contributions	542,927	1,075,856	255,496	1,617,157	798,423	2,693,013
General revenues:						
General property taxes	63,260,943	56,828,062	-	-	63,260,943	56,828,062
Other local taxes	9,361,605	8,242,421	-	-	9,361,605	8,242,421
Use of money and property	644,546	511,220	20,847	3,213	665,393	514,433
C/VA non-categorical aid	5,564,604	5,688,086	-	-	5,564,604	5,688,086
Other general revenues	675,503	828,463	-	-	675,503	828,463
Total revenues	\$ 99,750,547	\$ 95,212,664	\$ 4,103,431	\$ 4,872,530	\$ 103,853,978	\$ 100,085,194
Expenses:						
General government						
administration	\$ 5,452,121	\$ 4,547,939	\$ -	\$ -	\$ 5,452,121	\$ 4,547,939
Judicial administration	3,778,989	3,344,654	-	-	3,778,989	3,344,654
Public safety	18,516,259	17,603,365	-	-	18,516,259	17,603,365
Public works	1,669,650	5,880,173	-	-	1,669,650	5,880,173
Health and welfare	17,311,790	16,346,871	-	-	17,311,790	16,346,871
Education	39,310,935	33,452,127	-	-	39,310,935	33,452,127
Parks, recreation, and cultural	2,234,409	1,974,084	-	-	2,234,409	1,974,084
Community development	1,708,184	1,994,738	-	-	1,708,184	1,994,738
Interest and other fiscal charges	2,608,220	3,078,129	-	-	2,608,220	3,078,129
Landfill	-	-	2,997,172	2,405,621	2,997,172	2,405,621
Water and Sewer	-	-	1,187,162	3,616,354	1,187,162	3,616,354
Airport	-	-	1,832,838	1,626,017	1,832,838	1,626,017
Water and Sewer Authority	-	-	874,662	901,092	874,662	901,092
Total expenses	\$ 92,590,557	\$ 88,222,080	\$ 6,891,834	\$ 8,549,084	\$ 99,482,391	\$ 96,771,164
Increase(decrease) in net position before transfers	\$ 7,159,990	\$ 6,990,584	\$ (2,788,403)	\$ (3,676,554)	\$ 4,371,587	\$ 3,314,030
Transfers	(1,602,161)	(2,651,275)	1,602,161	2,651,275	-	-
Increase in net position	\$ 5,557,829	\$ 4,339,309	\$ (1,186,242)	\$ (1,025,279)	\$ 4,371,587	\$ 3,314,030
Net position, beginning of year	48,132,114	45,797,757	37,468,019	39,836,822	85,600,133	85,634,579
Net position, end of year	\$ 53,689,943	\$ 50,137,066	\$ 36,281,777	\$ 38,811,543	\$ 89,971,720	\$ 88,948,609

- Revenues for FY18 have increased as compared to FY17 due to increased collections in personal property taxes.

Overview of the Financial Statements: (Continued)



- Total government spending increased in FY18 from FY17 by approximately \$3M. General Government expenditures increased by approximately \$500K; Judicial administration expenditures increased by about \$400K; Public Safety expenditures increased by \$2.7M; Public Works expenditures decreased by approximately \$1.4M; Health and welfare expenditures decreased by approximately \$600K; expenditures for Education increased by \$250K; Parks and Recreation expenditures increased by approximately \$450K; expenditures in the Community Development area increased by \$100K, and, debt service decreased by approximately \$500K.

## Overview of the Financial Statements: (Continued)

Business-Type Activities – Business-type activities decreased the County’s net position by \$1,186,242. Key elements of this decrease are as follows:

- Transfers in to Business-type activities increased from FY17 by \$296,541, but capital contributions and construction grants decreased by \$217,535. These items along with a continuing loss of approximately \$2.95 FY2018 in operations continued the decrease in net position.

## Financial Analysis of the County’s Funds

As noted earlier, the County used fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The focus of the County’s governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County’s financing requirements. In particular, unassigned fund balance may serve as a useful measure of a County’s net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the County’s governmental funds reported combined ending fund balances of \$40,568,017, an increase of \$3,096,343 in comparison with the prior year. Approximately 77 percent of this total constitutes unassigned fund balance, which is available for spending at the County’s discretion. The remainder of fund balance is dedicated for construction projects and subsequent expenditures to indicate that is not available for new spending because it has already been committed.

The general fund is the main operating fund of the County. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$31,253,990, while total fund balance reached \$35,301,088, an increase from the prior year of \$723,053. Key factors in the net increase are as follows:

- \$4M increase in general fund revenues collected; primarily under general property taxes;
- \$2.5M increase in general fund expenditures, allowing the \$1.5M difference between increase in revenues and increase in expenditures to go to fund balance;
- \$1.54M decrease in transfer of funds out; the primary transfer was to the County Capital Improvements Fund for “pay as we go” capital funding.

The County’s Capital Projects Fund balance increased by \$525,903 during FY18; the Capital Projects Fund had revenues of \$4,060,967, which included a transfer from the General Fund of \$2,771,740, while it expended \$3,535,064, \$489,669 more than FY17 in various projects from the prior year. Expenditures for capital projects were as follows:

1. New radio system, \$1,167,995;
2. Contribution to Fire & Rescue Assn for capital needs, \$571,146;
3. LED Lights at Tower Sites, \$175,722;
4. New generator at the Jail, \$32,397;
5. New Ambulance for EMS, \$248,020;
6. 18 new vehicles, Sheriff’s Office, \$731,464;
7. Addition of Human Resources Dept for records management process, \$17,235;
8. Aerial photos of county, \$26,950;
9. Building & Planning Depts permitting software, \$11,000;
10. New Voting machines, \$172,076;
11. Board of Supervisor room A/V upgrades, \$41,924;
12. Carver Center projects, \$160,326;
13. Purchase of 130 W. Cameron St. from the Town \$83,302;
14. Pre-trial office space upgrades/changes, \$76,301;
15. Other general government projects \$19,206.



## **Financial Analysis of the County's Funds: (Continued)**

Proprietary funds - The County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Net position of the Airport Fund at the end of the year was \$9,676,099, a decrease from the prior year of \$495,918. Net loss for FY18 was \$802,189 vs. the net loss for FY17 was \$749,708. Further capital contributions and construction grants were \$217,535 less in FY18 than in FY17; and the General Fund did not transfer any funds in for FY18 vs. \$73,468 transferred in for FY17.

Net position of the Landfill Fund totaled \$4,564,592, an increase from prior the year of \$220,147. Net loss for FY18 was \$946,002 vs. the net loss for FY17 was \$868,582. The General Fund transfer into the Landfill Fund increased in FY18 by \$45,769 over FY17, with interest income higher for FY18 by \$12,460.

The Water and Sewer Fund net position decreased by \$59,637 for the year ending June 30, 2018 and totaled \$1,946,883. The primary reason for the decrease was a continued net loss of \$441,893 and transfers in from the General Fund of only \$382,256.

During 2005, the Board of Supervisors created the Water and Sewer Authority to account for water and sewer activities in the northern part of the County, which we call Clevenger's Corner. At June 30, 2018, net position totaled \$20,094,203.

### **General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget were \$2,572,341 and can be briefly summarized as follows:

- \$95,219 in County Administration;
- \$77,976 in County Attorney;
- \$66,638 in Court Security (Sheriff);
- \$516,259 in Public safety (Sheriff);
- \$299,853 in Buildings & Grounds;
- \$869,131 in Social Services (health/welfare), Healthy Families;
- \$449,399 in Parks & Recreation;
- \$29,769 in Library;
- \$107,622 in Economic Development; and
- \$60,475 in other

Of this increase, \$2,284,951 was funded from intergovernmental revenues. The remaining \$287,390 was funded from available fund balance.

### **Capital Asset and Debt Administration**

Capital assets - The County's investment in capital assets for its governmental and business type activities as of June 30, 2018 amounts to \$140,261,214 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, and machinery and equipment.

Additional information on the County's capital assets can be found in Note 5 of this report.

Long-term debt - At the end of the current fiscal year, the County had total bonded debt outstanding of \$74,757,670. Of this amount, \$74,757,670 represents debt backed by the full faith and credit of the County.

Legislation enacted during fiscal year ended June 20, 2002 requires that the Primary Government has assumed debt historically reported by the School Board. The legislation affects the reporting of local school capital assets as well.

Additional information on the County's long-term debt can be found in Note 7 of this report.

## Economic Factors and Next Year's Budget and Rates

The fiscal health of Culpeper County has an effect on the levels of service that will be provided to the residents of the County. The FY19 budget continued with our established practice of calculating salary adjustments as outlined in the Personnel Management Plan. That process includes a two-fold approach, taking into account a COLA for employees as well as a merit increase for performance, based upon annual evaluation results.

Included in the FY19 adopted budget were seven (7) new full time positions.

- A new approved position in the Treasurer's Office for an additional cashier position. During the busy time of tax season, in order to timely process payments, the collections' manager or the billing specialist is assigned to process tax payments. This then leaves other duties incomplete.
- Environmental Services received 4 new positions.
- The first position is a buildings & grounds position - Maintenance Technician II. This position would assist with various projects in various County facilities, including routine maintenance; however, the greater need is for assistance at the Human Services Building. Human Services will reimburse the County for the services of this position performed in that building.
- The second position is a Transfer Station Scale Operator. This full time position is the result of combining two part time positions into a full time position.
- The last two positions are Water & Sewer plant operators. With bringing the utilities of Cherry Hill and Carver on line, and with the plants operating 24/7, there must be enough work-force to cover all utility operations.
- Planning and Zoning was awarded the change of a part time to full time Planning position. This position would primarily focus on transportation planning and work closely on the numerous transportation projects the County currently has ongoing. Formerly the Comprehensive Planner position, this was a full time position previously.
- Finally, this budget included an additional maintenance technician for Parks and Recreation. The position was approved due to the number of fields at multiple park locations, which require maintenance.

Culpeper continues to remain an attractive location for businesses. The County's population has begun to level out, but the County maintains its commitment to maintaining a stable tax base fairly split between residential and commercial use, and its cost-effective approach towards service delivery.

The adopted FY19 budget maintains the current real estate tax rate of \$0.61 per \$100 of assessed value and the Fire & Rescue levy of \$.06 per \$100 of assessed value.

The adopted budget also maintains the current personal property tax rates of:

- \$1.50 per \$100 of assessed value for recreational personal property;
- \$1.00 per \$100 of assessed value for Passenger Carrier vehicles (30 or more passengers);
- \$.0001 per \$100 of assessed value for airplanes;
- \$3.50 per \$100 of assessed value for all other personal property; and
- \$2.00 per \$100 of assessed value for Machinery & tools.

## Requests for Information

This financial report is designed to provide a general overview of the County of Culpeper, Virginia's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, 302 N. Main Street, Culpeper, Virginia 22701.



## **BASIC FINANCIAL STATEMENTS**

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## Government-wide Financial Statements

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Statement of Net Position  
At June 30, 2018

	Primary Government			Component Unit	Component Unit
	Governmental Activities	Business-type Activities	Total	School Board	Culpeper County EDA
<b>ASSETS</b>					
Current Assets					
Cash and cash equivalents	\$ 34,399,525	\$ 5,112,515	\$ 39,512,040	\$ 8,594,842	\$ 338,339
Receivables (net of allowance for uncollectibles):					
Property taxes	2,605,799	-	2,605,799	-	-
Accounts receivable	874,138	478,701	1,352,839	557,543	-
Prepaid items	-	-	-	180,921	-
Inventory	-	28,382	28,382	-	-
Due from primary government	-	-	-	1,824,449	-
Internal balances	4,286,563	(4,286,563)	-	-	-
Due from other governments	3,641,830	59,245	3,701,075	1,566,681	-
Total Current Assets	\$ 45,807,855	\$ 1,392,280	\$ 47,200,135	\$ 12,724,436	\$ 338,339
Noncurrent Assets					
Net pension asset	\$ -	\$ -	\$ -	\$ 1,700,767	\$ -
Net OPEB asset	\$ -	\$ -	\$ -	\$ 13,351	\$ -
Capital assets (net of depreciation):					
Land and land improvements	\$ 10,428,807	\$ 2,955,371	\$ 13,384,178	\$ 3,177,382	\$ -
Construction in progress	3,158,402	1,261,465	4,419,867	2,550,150	-
Buildings and improvements	27,424,457	33,782,700	61,207,157	2,666,506	-
Equipment	2,940,458	331,749	3,272,207	3,115,113	-
Jointly owned assets	57,977,805	-	57,977,805	43,224,248	-
Total Capital Assets	\$ 101,929,929	\$ 38,331,285	\$ 140,261,214	\$ 54,733,399	\$ -
Total Assets	\$ 147,737,784	\$ 39,723,565	\$ 187,461,349	\$ 69,171,953	\$ 338,339
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred charge on refunding	\$ 329,513	\$ -	\$ 329,513	\$ -	\$ -
Pension deferrals	1,925,509	57,670	1,983,179	9,462,703	-
OPEB deferrals	138,739	4,027	142,766	1,224,267	-
Total Deferred Outflows of Resources	\$ 2,393,761	\$ 61,697	\$ 2,455,458	\$ 10,686,970	\$ -
Total Assets and Deferred Outflows of Resources	\$ 150,131,545	\$ 39,785,262	\$ 189,916,807	\$ 79,858,923	\$ 338,339
<b>LIABILITIES</b>					
Current Liabilities					
Accounts payable and other current liabilities	\$ 1,234,572	\$ 76,924	\$ 1,311,496	\$ 4,511,690	\$ -
Amounts held for others	205,463	-	205,463	-	-
Due to component unit	1,824,449	-	1,824,449	-	-
Accrued interest payable	605,858	3,132	608,990	-	-
Current portion of long-term obligations	6,709,062	82,466	6,791,528	102,578	-
Total Current Liabilities	\$ 10,579,404	\$ 162,522	\$ 10,741,926	\$ 4,614,268	\$ -
Noncurrent Liabilities					
Net pension liability	\$ 5,279,697	\$ 158,513	\$ 5,438,210	\$ 67,223,000	\$ -
Noncurrent portion of long-term obligations	78,475,839	3,111,474	81,587,313	13,406,686	-
Total Noncurrent Liabilities	\$ 83,755,536	\$ 3,269,987	\$ 87,025,523	\$ 80,629,686	\$ -
Total Liabilities	\$ 94,334,940	\$ 3,432,509	\$ 97,767,449	\$ 85,243,954	\$ -
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred revenues - taxes	\$ 265,840	\$ -	\$ 265,840	\$ -	\$ -
Pension deferrals	1,412,388	55,639	1,468,027	9,490,456	-
OPEB deferrals	428,434	15,337	443,771	638,417	-
Total deferred inflows of resources	\$ 2,106,662	\$ 70,976	\$ 2,177,638	\$ 10,128,873	\$ -
<b>NET POSITION</b>					
Net investment in capital assets	\$ 22,417,921	\$ 35,819,052	\$ 58,236,973	\$ 54,733,399	\$ -
Unrestricted	31,272,022	462,725	31,734,747	(70,247,303)	338,339
Total Net Position	\$ 53,689,943	\$ 36,281,777	\$ 89,971,720	\$ (15,513,904)	\$ 338,339
Total Liabilities, Deferred inflows of resources and Net Position	\$ 150,131,545	\$ 39,785,262	\$ 189,916,807	\$ 79,858,923	\$ 338,339

The accompanying notes to financial statements are an integral part of this statement.

COUNTY OF CULPEPER, VIRGINIA

Statement of Activities  
Year Ended June 30, 2018

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
PRIMARY GOVERNMENT:				
Governmental activities:				
General government administration	\$ 5,452,121	\$ -	\$ 343,888	\$ -
Judicial administration	3,778,989	230,716	762,183	-
Public safety	18,516,259	1,910,465	3,672,751	12,852
Public works	1,669,650	-	-	530,075
Health and welfare	17,311,790	2,385,305	9,918,230	-
Education	39,310,935	-	-	-
Parks, recreation, and cultural	2,234,409	318,693	152,500	-
Community development	1,708,184	5,688	-	-
Interest on long-term debt	2,608,220	-	-	-
Total governmental activities	\$ 92,590,557	\$ 4,850,867	\$ 14,849,552	\$ 542,927
Business-type activities:				
Landfill	\$ 2,997,172	\$ 2,051,170	\$ -	\$ -
Water and sewer	1,187,162	745,269	-	-
Airport	1,832,838	1,009,731	20,918	255,496
Water and sewer authority	874,662	-	-	-
Total business-type activities	\$ 6,891,834	\$ 3,806,170	\$ 20,918	\$ 255,496
Total primary government	\$ 99,482,391	\$ 8,657,037	\$ 14,870,470	\$ 798,423
COMPONENT UNITS:				
School Board	\$ 83,984,545	\$ 1,517,449	\$ 52,513,856	\$ 5,332,944
Culpeper County EDA	369,907	240,545	-	-
Total component units	\$ 84,354,452	\$ 1,757,994	\$ 52,513,856	\$ 5,332,944

General revenues:

General property taxes  
Local sales and use taxes  
Consumer utility taxes  
Taxes on recordation and wills  
Motor vehicle license taxes  
Other local taxes  
County contribution to School Board  
County contribution to EDA  
Unrestricted revenues from use of money and property  
Miscellaneous  
Grants and contributions not restricted to specific programs  
Transfers  
Total general revenues and transfers  
Change in net position  
Net position - beginning, as restated  
Net position - ending

The accompanying notes to financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position				
Primary Government			Component Unit	Component Unit
Governmental Activities	Business-type Activities	Total	School Board	Culpeper County EDA
\$ (5,108,233)	\$ -	\$ (5,108,233)	\$ -	\$ -
(2,786,090)	-	(2,786,090)	-	-
(12,920,191)	-	(12,920,191)	-	-
(1,139,575)	-	(1,139,575)	-	-
(5,008,255)	-	(5,008,255)	-	-
(39,310,935)	-	(39,310,935)	-	-
(1,763,216)	-	(1,763,216)	-	-
(1,702,496)	-	(1,702,496)	-	-
(2,608,220)	-	(2,608,220)	-	-
<u>\$ (72,347,211)</u>	<u>\$ -</u>	<u>\$ (72,347,211)</u>	<u>\$ -</u>	<u>\$ -</u>
\$ -	\$ (946,002)	\$ (946,002)	\$ -	\$ -
-	(441,893)	(441,893)	-	-
-	(546,693)	(546,693)	-	-
-	(874,662)	(874,662)	-	-
<u>\$ -</u>	<u>\$ (2,809,250)</u>	<u>\$ (2,809,250)</u>	<u>\$ -</u>	<u>\$ -</u>
<u>\$ (72,347,211)</u>	<u>\$ (2,809,250)</u>	<u>\$ (75,156,461)</u>	<u>\$ -</u>	<u>\$ -</u>
\$ -	\$ -	\$ -	\$ (24,620,296)	\$ -
-	-	-	-	(129,362)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (24,620,296)</u>	<u>\$ (129,362)</u>
\$ 63,260,943	\$ -	\$ 63,260,943	\$ -	\$ -
6,913,346	-	6,913,346	-	-
842,434	-	842,434	-	-
795,709	-	795,709	-	-
789,141	-	789,141	-	-
20,975	-	20,975	-	-
-	-	-	31,851,614	-
-	-	-	-	372,268
644,546	20,847	665,393	175,411	576
675,503	-	675,503	2,219,048	-
5,564,604	-	5,564,604	-	-
(1,602,161)	1,602,161	-	-	-
<u>\$ 77,905,040</u>	<u>\$ 1,623,008</u>	<u>\$ 79,528,048</u>	<u>\$ 34,246,073</u>	<u>\$ 372,844</u>
\$ 5,557,829	\$ (1,186,242)	\$ 4,371,587	\$ 9,625,777	\$ 243,482
48,132,114	37,468,019	85,600,133	(25,139,681)	94,857
<u>\$ 53,689,943</u>	<u>\$ 36,281,777</u>	<u>\$ 89,971,720</u>	<u>\$ (15,513,904)</u>	<u>\$ 338,339</u>

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## Fund Financial Statements

Balance Sheet - Governmental Funds  
At June 30, 2018

	General	Capital Projects	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 29,356,420	\$ 5,268,929	\$ 34,625,349
Receivables (net of allowance for uncollectibles):			
Taxes, including penalties	2,605,799	-	2,605,799
Accounts	874,138	-	874,138
Due from other funds	4,286,563	-	4,286,563
Due from other governmental units	3,641,830	-	3,641,830
Total assets	<u>\$ 40,764,750</u>	<u>\$ 5,268,929</u>	<u>\$ 46,033,679</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 590,418	\$ 2,000	\$ 592,418
Unearned revenue	642,154	-	642,154
Amounts held for others	205,463	-	205,463
Due to component unit	1,824,449	-	1,824,449
Total liabilities	<u>\$ 3,262,484</u>	<u>\$ 2,000</u>	<u>\$ 3,264,484</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue - taxes	\$ 2,201,178	\$ -	\$ 2,201,178
<b>FUND BALANCES</b>			
Restricted	\$ 87,128	\$ -	\$ 87,128
Committed	1,898,597	5,266,929	7,165,526
Assigned	2,061,373	-	2,061,373
Unassigned	31,253,990	-	31,253,990
Total fund balances	<u>\$ 35,301,088</u>	<u>\$ 5,266,929</u>	<u>\$ 40,568,017</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 40,764,750</u>	<u>\$ 5,268,929</u>	

Detailed explanation of adjustments from fund statements to government-wide Statement of Net Position:

When capital assets (land, buildings, equipment) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the Statement of Net Position includes those capital assets among the assets of the County as a whole.

101,929,929

Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.

(605,858)

Internal service funds are used by the County to charge the cost of dental insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position. The internal service funds net position are:

(225,824)

Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (for example, receivables) are offset by deferred revenues in the governmental funds and thus are not included in the fund balance.

Unavailable revenue - property taxes

1,935,338

Deferred inflows related to measurement of net pension liability

(1,412,388)

Deferred inflows related to measurement of net OPEB liability

(428,434)

Pension and OPEB contributions subsequent to the measurement date and other deferred outflows will be a reduction to the net pension and OPEB liabilities in the next fiscal year and, therefore, are not reported in the funds.

Deferred outflows related to net pension liability

1,925,509

Deferred inflows related to net OPEB liability

138,739

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities-both current and long-term-are reported in the Statement of Net Position.

(90,135,085)

Net position of General Governmental Activities

\$ 53,689,943

The accompanying notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances --  
 Governmental Funds  
 Year Ended June 30, 2018

	Governmental Fund Types		Total Governmental Funds
	General	Capital Projects	
Revenues:			
General property taxes	\$ 63,368,224	\$ -	\$ 63,368,224
Other local taxes	9,361,605	-	9,361,605
Permits, privilege fees and regulatory licenses	944,909	-	944,909
Fines and forfeitures	45,371	-	45,371
Revenue from use of money and property	629,710	14,836	644,546
Charges for services	3,860,587	-	3,860,587
Miscellaneous	675,503	-	675,503
Recovered costs	450,697	-	450,697
Intergovernmental:			
Commonwealth	14,560,502	530,075	15,090,577
Federal	5,853,654	12,852	5,866,506
Total revenues	\$ 99,750,762	\$ 557,763	\$ 100,308,525
Expenditures:			
Current:			
General government administration	\$ 4,603,707	\$ 274,998	\$ 4,878,705
Judicial administration	3,790,604	-	3,790,604
Public safety	18,333,095	2,895,720	21,228,815
Public works	1,244,864	332,313	1,577,177
Health and welfare	17,241,251	12,852	17,254,103
Education	33,976,985	-	33,976,985
Parks, recreation, and cultural	2,394,203	19,181	2,413,384
Community development	1,732,493	-	1,732,493
Debt service:			
Principal retirement	5,830,252	-	5,830,252
Interest and other fiscal charges	2,944,639	-	2,944,639
Total expenditures	\$ 92,092,093	\$ 3,535,064	\$ 95,627,157
Excess (deficiency) of revenues over (under) expenditures	\$ 7,658,669	\$ (2,977,301)	\$ 4,681,368
Other financing sources (uses):			
Issuance of capital lease	\$ -	\$ 731,464	\$ 731,464
Transfers in	-	2,771,740	2,771,740
Transfers (out)	(4,373,901)	-	(4,373,901)
Total other financing sources (uses)	\$ (4,373,901)	\$ 3,503,204	\$ (870,697)
Changes in fund balances	\$ 3,284,768	\$ 525,903	\$ 3,810,671
Fund balances at beginning of year, as restated	32,016,320	4,741,026	36,757,346
Fund balances at end of year	\$ 35,301,088	\$ 5,266,929	\$ 40,568,017

The accompanying notes to financial statements are an integral part of this statement.

Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances  
to the Statement of Activities - Governmental Funds  
Year Ended June 30, 2018

		<u>Primary Government Governmental Funds</u>
Amounts reported for governmental activities in the Statement of Activities are different because:		
Net changes in fund balances - total governmental funds	\$	3,810,671
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current period:		
Capital outlays	\$ 3,588,078	
Depreciation expense	<u>(3,820,751)</u>	(232,673)
The net effect of various transactions involving capital assets (i.e. sales, trade-ins, and donations) is to increase net position.		(34,348)
Transfer of joint tenancy assets from Primary Government to the Component Unit School Board		(3,415,944)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
Unearned revenue - property taxes	\$ (107,281)	
Increase (decrease) in deferred inflows related to the measurement of the net OPEB liability	(428,434)	
Increase (decrease) in deferred inflows related to the measurement of the net pension liability	<u>(1,308,810)</u>	(1,844,525)
Internal service funds are used by the County to charge the costs of dental insurance to individual funds. The net revenue of internal service funds is reported with governmental activities.		(731,907)
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Details of this adjustment are as follows:		
Principal retired on long-term debt	\$ 6,085,354	
Issuance of capital lease	(731,464)	
Amortization of premium on bonds issued	315,062	
Amortization of deferred charge on refunding	<u>(44,460)</u>	5,624,492
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds. The following is a summary of items supporting this adjustment:		
Change in compensated absences	\$ (80,743)	
Change in net OPEB liability	247,395	
Decrease (increase) in net pension liability	3,339,382	
Decrease (increase) in deferred outflows related to OPEB	50,391	
Decrease (increase) in deferred outflows related to pensions	(1,240,179)	
Change in accrued interest payable	<u>65,817</u>	2,382,063
Change in net position of governmental activities	\$	<u>5,557,829</u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Net Position  
Proprietary Funds  
At June 30, 2018

	Business-type Activities-Enterprise Funds					Governmental Activities
	Landfill Fund	Water & Sewer Fund	Airport Fund	Water & Sewer Authority	Totals	Internal Service Funds
<b>ASSETS</b>						
Current Assets						
Cash and cash equivalents	\$ 4,038,613	\$ -	\$ -	\$ 1,073,902	\$ 5,112,515	\$ 100,483
Receivables (net of allowance for uncollectibles):						
Accounts receivable	239,135	131,202	108,364	-	478,701	-
Due from other governments	-	-	59,245	-	59,245	-
Due from other funds	-	79,176	-	-	79,176	-
Inventory	-	-	28,382	-	28,382	-
Total Current Assets	\$ 4,277,748	\$ 210,378	\$ 195,991	\$ 1,073,902	\$ 5,758,019	\$ 100,483
Noncurrent Assets						
Capital assets (net of depreciation):						
Land	\$ 401,073	\$ 235,200	\$ 849,978	\$ 1,469,120	\$ 2,955,371	\$ -
Construction in progress	522,874	84,313	654,278	-	1,261,465	-
Buildings and improvements	5,980	1,505,936	11,940,427	20,330,357	33,782,700	-
Equipment	12,200	65,139	254,410	-	331,749	-
Total Capital Assets	\$ 942,127	\$ 1,890,588	\$ 13,699,093	\$ 21,799,477	\$ 38,331,285	\$ -
Total Assets	\$ 5,219,875	\$ 2,100,966	\$ 13,895,084	\$ 22,873,379	\$ 44,089,304	\$ 100,483
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Pension deferrals	\$ 21,149	\$ 23,309	\$ 13,212	\$ -	\$ 57,670	\$ -
OPEB deferrals	1,350	1,720	957	-	4,027	-
Total Deferred Outflows of Resources	\$ 22,499	\$ 25,029	\$ 14,169	\$ -	\$ 61,697	\$ -
Total assets and deferred outflows of resources	\$ 5,242,374	\$ 2,125,995	\$ 13,909,253	\$ 22,873,379	\$ 44,151,001	\$ 100,483
<b>LIABILITIES</b>						
Current Liabilities						
Reconciled overdraft	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 326,307
Accounts payable and accrued expenses	3,636	26,706	46,582	-	76,924	-
Accrued Interest payable	-	-	3,132	-	3,132	-
Due to other funds	-	-	1,586,563	2,779,176	4,365,739	-
Current portion of long-term obligations	42,848	812	38,806	-	82,466	-
Total Current Liabilities	\$ 46,484	\$ 27,518	\$ 1,675,083	\$ 2,779,176	\$ 4,528,261	\$ 326,307
Noncurrent Liabilities						
Net pension liability	\$ 51,146	\$ 71,763	\$ 35,604	\$ -	\$ 158,513	\$ -
Noncurrent portion of long-term obligations	562,704	39,209	2,509,561	-	3,111,474	-
Total Noncurrent Liabilities	\$ 613,850	\$ 110,972	\$ 2,545,165	\$ -	\$ 3,269,987	\$ -
Total Liabilities	\$ 660,334	\$ 138,490	\$ 4,220,248	\$ 2,779,176	\$ 7,798,248	\$ 326,307
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Pension deferrals	\$ 12,477	\$ 33,492	\$ 9,670	\$ -	\$ 55,639	\$ -
OPEB deferrals	4,971	7,130	3,236	-	15,337	-
Total Deferred Outflows of Resources	\$ 17,448	\$ 40,622	\$ 12,906	\$ -	\$ 70,976	\$ -
<b>NET POSITION</b>						
Net investment in capital assets	\$ 942,127	\$ 1,890,588	\$ 11,186,860	\$ 21,799,477	\$ 35,819,052	\$ -
Unrestricted (deficit)	3,622,465	56,295	(1,510,761)	(1,705,274)	462,725	(225,824)
Total Net Position	\$ 4,564,592	\$ 1,946,883	\$ 9,676,099	\$ 20,094,203	\$ 36,281,777	\$ (225,824)
Total Liabilities, Deferred Inflows of Resources and Net Position	\$ 5,242,374	\$ 2,125,995	\$ 13,909,253	\$ 22,873,379	\$ 44,151,001	\$ 100,483

The accompanying notes to financial statements are an integral part of this statement.

Statement of Revenues, Expenses and Changes in Net Position --  
 Proprietary Funds  
 Year Ended June 30, 2018

	Business-type Activities-Enterprise Funds					Governmental Activities
	Landfill Fund	Water & Sewer Fund	Airport Fund	Water & Sewer Authority	Totals	Internal Service Funds
Operating revenues:						
Charges for services	\$ 2,051,170	\$ 745,269	\$ 1,009,731	\$ -	\$ 3,806,170	\$ 3,278,462
Maintenance grants	-	-	20,918	-	20,918	-
Total operating revenues	\$ 2,051,170	\$ 745,269	\$ 1,030,649	\$ -	\$ 3,827,088	\$ 3,278,462
Operating expenses:						
Personal services	\$ 242,664	\$ 318,824	\$ 218,281	\$ -	\$ 779,769	\$ -
Fringe benefits	72,109	60,253	44,119	-	176,481	4,010,369
Contractual services	2,603,183	181,464	193,478	-	2,978,125	-
Other charges	72,563	525,237	446,864	248,559	1,293,223	-
Depreciation	6,653	101,384	838,333	626,103	1,572,473	-
Total operating expenses	\$ 2,997,172	\$ 1,187,162	\$ 1,741,075	\$ 874,662	\$ 6,800,071	\$ 4,010,369
Operating income (loss)	\$ (946,002)	\$ (441,893)	\$ (710,426)	\$ (874,662)	\$ (2,972,983)	\$ (731,907)
Nonoperating revenues (expenses):						
Interest income	\$ 19,712	\$ -	\$ -	\$ 1,135	\$ 20,847	\$ -
Interest expense	-	-	(91,763)	-	(91,763)	-
Total nonoperating revenues (expenses)	\$ 19,712	\$ -	\$ (91,763)	\$ 1,135	\$ (70,916)	\$ -
Income (loss) before contributions and transfers	\$ (926,290)	\$ (441,893)	\$ (802,189)	\$ (873,527)	\$ (3,043,899)	\$ (731,907)
Capital contributions and construction grants	\$ -	\$ -	\$ 255,496	\$ -	\$ 255,496	\$ -
Transfers:						
Transfers in	\$ 1,146,437	\$ 382,256	\$ 73,468	\$ -	\$ 1,602,161	\$ -
Total transfers	\$ 1,146,437	\$ 382,256	\$ 73,468	\$ -	\$ 1,602,161	\$ -
Change in net position	\$ 220,147	\$ (59,637)	\$ (473,225)	\$ (873,527)	\$ (1,186,242)	\$ (731,907)
Net position at beginning of year, as restated	4,344,445	2,006,520	10,149,324	20,967,730	37,468,019	506,083
Net position at end of year	\$ 4,564,592	\$ 1,946,883	\$ 9,676,099	\$ 20,094,203	\$ 36,281,777	\$ (225,824)

The accompanying notes to financial statements are an integral part of this statement.

Statement of Cash Flows --  
 Proprietary Funds  
 Year Ended June 30, 2018

	Business-type Activities-Enterprise Funds					Governmental Activities
	Landfill Fund	Water & Sewer Fund	Airport Fund	Water & Sewer Authority	Totals	Internal Service Funds
<b>Cash flows from operating activities:</b>						
Receipts from customers and users	\$ 2,033,964	\$ 753,550	\$ 1,020,829	\$ -	\$ 3,808,343	\$ -
Receipts from insured	-	-	-	-	-	3,278,462
Payments to suppliers	(2,710,332)	(694,601)	(612,665)	(248,559)	(4,266,157)	(3,684,062)
Payments to employees	(312,564)	(417,122)	(268,920)	-	(998,606)	-
Net cash provided by (used for) operating activities	<u>\$ (988,932)</u>	<u>\$ (358,173)</u>	<u>\$ 139,244</u>	<u>\$ (248,559)</u>	<u>\$ (1,456,420)</u>	<u>\$ (405,600)</u>
<b>Cash flows from capital and related financing activities:</b>						
Purchases of capital assets	\$ (522,874)	\$ (6,362)	\$ (248,989)	\$ -	\$ (778,225)	\$ -
Capital grants and contributions	-	-	196,251	-	196,251	-
Interest expense	-	-	(91,808)	-	(91,808)	-
Retirement of indebtedness	-	-	(36,037)	-	(36,037)	-
Net cash provided by (used for) capital and related financing activities	<u>\$ (522,874)</u>	<u>\$ (6,362)</u>	<u>\$ (180,583)</u>	<u>\$ -</u>	<u>\$ (709,819)</u>	<u>\$ -</u>
<b>Cash flows from noncapital financing activities:</b>						
Transfers in	\$ 1,146,437	\$ 382,256	\$ 73,468	\$ -	\$ 1,602,161	\$ -
Increase(decrease) in due to/from other funds	-	(17,721)	(32,129)	17,721	(32,129)	-
Net cash provided by (used for) noncapital financing activities	<u>\$ 1,146,437</u>	<u>\$ 364,535</u>	<u>\$ 41,339</u>	<u>\$ 17,721</u>	<u>\$ 1,570,032</u>	<u>\$ -</u>
<b>Cash flows from investing activities:</b>						
Interest income	\$ 19,712	\$ -	\$ -	\$ 1,135	\$ 20,847	\$ -
Increase (decrease) in cash and cash equivalents	\$ (345,657)	\$ -	\$ -	\$ (229,703)	\$ (575,360)	\$ (405,600)
Cash and cash equivalents at beginning of year	4,384,270	-	-	1,303,605	5,687,875	506,083
Cash and cash equivalents at end of year	<u>\$ 4,038,613</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,073,902</u>	<u>\$ 5,112,515</u>	<u>\$ 100,483</u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:						
Operating income (loss)	<u>\$ (946,002)</u>	<u>\$ (441,893)</u>	<u>\$ (710,426)</u>	<u>\$ (874,662)</u>	<u>\$ (2,972,983)</u>	<u>\$ (731,907)</u>
Adjustments to reconcile operating loss to net cash provided by (used for) operating activities:						
Depreciation	\$ 6,653	\$ 101,384	\$ 838,333	\$ 626,103	\$ 1,572,473	\$ -
Changes in operating assets and liabilities:						
(Increase) decrease in accounts receivable	(17,206)	8,281	(9,820)	-	(18,745)	-
(Increase) decrease in inventory	-	-	26,073	-	26,073	-
(Increase) decrease in deferred outflows of resources	17,130	21,331	9,760	-	48,221	-
(Increase) decrease in reconciled overdraft	-	-	-	-	-	326,307
Increase (decrease) in accounts payable	954	12,100	1,604	-	14,658	-
Increase (decrease) in deferred inflows of resources	16,479	33,745	12,177	-	62,401	-
Increase (decrease) in net pension liability	(33,896)	(62,348)	(24,801)	-	(121,045)	-
Increase (decrease) in net gli OPEB liability	(1,970)	(5,488)	(1,594)	-	(9,052)	-
Increase (decrease) in net insurance OPEB liability	(866)	(520)	(482)	-	(1,868)	-
Increase (decrease) in compensated absences	5,332	(24,765)	(1,580)	-	(21,013)	-
Increase (decrease) in landfill closure	(35,540)	-	-	-	(35,540)	-
Total adjustments	<u>\$ (42,930)</u>	<u>\$ 83,720</u>	<u>\$ 849,670</u>	<u>\$ 626,103</u>	<u>\$ 1,516,563</u>	<u>\$ 326,307</u>
Net cash provided by (used for) operating activities	<u>\$ (988,932)</u>	<u>\$ (358,173)</u>	<u>\$ 139,244</u>	<u>\$ (248,559)</u>	<u>\$ (1,456,420)</u>	<u>\$ (405,600)</u>

The accompanying notes to financial statements are an integral part of this statement.

Statement of Fiduciary Net Position --  
Agency Funds  
At June 30, 2018

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		<u>Agency Funds</u>
ASSETS		
Cash and cash equivalents	\$	402,405
Accounts receivable		<u>6,122</u>
Total assets	\$	<u><u>408,527</u></u>
LIABILITIES		
Amounts held for others	\$	272,924
Amounts held for inmates		33,159
Amounts held for social services clients		<u>102,444</u>
Total liabilities	\$	<u><u>408,527</u></u>

The accompanying notes to financial statements are an integral part of this statement.



## COUNTY OF CULPEPER, VIRGINIA

### Notes to Financial Statements At June 30, 2018

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#### Note 1—Summary of Significant Accounting Policies:

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The County of Culpeper, Virginia was formed in 1749 and it is governed by an elected seven member Board of Supervisors. The Board of Supervisors is responsible for appointing the County Administrator. The County provides a full range of services for its citizens. These services include police and volunteer fire protection, sanitation services, recreational activities, cultural events, education, and social services.

The financial statements of the County of Culpeper, Virginia have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia and the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the government's accounting policies are described below.

Management's Discussion and Analysis - GASB Statement No. 34 requires the financial statements be accompanied by a narrative introduction and analytical overview of the government's financial activities in the form of "Management's Discussion and Analysis" (MD&A).

#### Government-wide and Fund Financial Statements

Government-wide Financial Statements - The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities but also capital assets and long-term liabilities (such as buildings and general obligation debt).

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, effect of interfund activity has been removed from these statements. Interfund services provided and used are not eliminated in the process of consolidation. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

Statement of Net Position - The Statement of Net Position is designed to display financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments will report all capital assets in the government-wide Statement of Net Position and will report depreciation expense - the cost of "using up" capital assets - in the Statement of Activities. The net position of a government will be broken down into three categories - 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

Statement of Activities - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Budgetary Comparison Schedules - Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in one way or another in the process of establishing the annual operating budgets of state and local governments, and have a keen interest in following the actual financial progress of their governments over the course of the year. Many governments revise their original budgets over the course of the year for a variety of reasons. Under the GASB 34 reporting model governments provide budgetary comparison information in their annual reports, including the requirement to report the government's original budget in addition to the comparison of final budget and actual results.

#### A. Financial Reporting Entity

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity for basic financial statements is financial accountability. Financial accountability includes the appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the primary government should be included in its reporting entity. These financial statements present the County of Culpeper, Virginia (the primary government) and its component units. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

#### B. Individual Component Unit Disclosures

*Blended Component Units - Culpeper County Water and Sewer Authority* - The Culpeper County Water and Sewer Authority serves all the citizens of the government and its governing body is the same as the governing body of the Primary Government and there is a financial benefit relationship between the County and Authority. These are the basis for blending the component unit. The rates for user charges and bond issuance authorizations are approved by the government's board. The Authority operates on a fiscal year which ends June 30. The Authority is presented as an enterprise fund in the County's financial statements for the fiscal year ended June 30, 2018.

*Discretely Presented Component Units* - The School Board members are elected and are responsible for the operations of the County's School System. The School Board is fiscally dependent on the County. The County has the ability to approve its budget and any amendments. The primary funding is from the General Fund of the County. The School Fund does not issue a separate financial report. The financial statements of the School Board are presented as a discrete presentation of the County financial statements for the fiscal year ended June 30, 2018.

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### B. Individual Component Unit Disclosures (Continued)

*Discretely Presented Component Units* - The Culpeper County Economic Development Authority was created by the Board of Supervisors to administer the issuance of economic development revenue bonds. The County appoints all members of Authority's Board of Directors. The primary funding is from the General Fund of the County. The Economic Development Authority does not issue a separate financial report. The financial statements of the Authority are presented as a discrete presentation of the County financial statements for the fiscal year ended June 30, 2018.

##### Other Related Organizations

##### Included in the County's Comprehensive Annual Financial Report

None

##### Excluded from the County's Comprehensive Annual Financial Report

##### Rappahannock-Rapidan Planning District Commission

The Commission was created by resolution pursuant to state statute and is considered a jointly governed organization and therefore its operations are not included in the County's financial statements. The County appoints two of the 17 board members; however, the County cannot impose its will on the Board since it does not have the ability to modify or approve the budget or overrule or modify the decisions of the Board. The Board is fiscally independent and there is no financial benefit or burden relationship with the County. Therefore, it is not included in the County's financial statements.

##### Rappahannock-Rapidan Community Services Board

The Board was created by resolution pursuant to state statute and is considered a jointly governed organization and therefore its operations are not included in the County's financial statements. The County appoints two of the 14 board members; however, the County cannot impose its will on the Board since it does not have the ability to modify or approve the budget or overrule or modify the decisions of the Board. The Board is fiscally independent and there is no financial benefit or burden relationship with the County. Therefore, it is not included in the County's financial statements.

#### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**Note 1—Summary of Significant Accounting Policies: (Continued)**

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**C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)**

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.) The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenue. Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the County.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

In the fund financial statements, financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

Note 1—Summary of Significant Accounting Policies: (Continued)

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C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

1. Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed. The government reports the following major governmental funds.

a. General Fund

The General Fund is the primary operating fund of the County. This fund is used to account for and report all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for service, and interest income. A significant part of the General Fund's revenues is used principally to finance the operations of the Component Unit School Board.

b. Capital Projects Fund

The Capital Projects Fund (Capital Improvements) accounts for and reports all financial resources used for the acquisition or construction of major capital facilities not being financed by proprietary funds.

2. Proprietary Funds - Proprietary Funds account for operations that are financed in a manner similar to private business enterprises. The Proprietary Funds measurement focus is upon determination of net income, financial position, and changes in financial position. Proprietary Funds consist of Enterprise and Internal Service Funds.

Enterprise Funds

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The County reports the following major enterprise funds:

Water and Sewer Fund - This fund is used to account for sewage treatment plant, sewage pumping stations and collection systems as well as the water distribution system.

Landfill Fund - This fund is used to account for the activities of the County's landfill.

Airport Fund - This fund is used to account for the activities occurring at the County's Airport.

Water and Sewer Authority - This fund is used to account for the activities occurring at the Water and Sewer Authority.

**Note 1—Summary of Significant Accounting Policies: (Continued)**

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**C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)**

**2. Proprietary Funds: (Continued)**

Internal Service Funds

The Internal Service Funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the County government. The Internal Service Funds consist of the following fund:

Health Insurance Fund - This fund accounts for the health insurance program activities of the County.

Dental Insurance Fund - This fund accounts for the dental insurance program activities of the County.

3. Fiduciary Funds (Trust and Agency Funds) account for assets held by the County in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. These funds include Agency Funds. These funds utilize the accrual basis of accounting but have no measurement focus described in the Governmental Fund Presentation. Fiduciary funds are not included in the government-wide financial statements. The County's agency funds are the Special Welfare Fund, Sheriff Commissary Fund, Piedmont Tech Fund, Thrift Store and Healthy Culpeper Fund.

**D. Budgets and Budgetary Accounting**

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

1. Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain citizen comments.
3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
4. The Appropriations Resolution places legal restrictions on expenditures at the department level. The appropriation for each department or category can be revised only by the Board of Supervisors. The County Administrator is authorized to transfer budgeted amounts within general government departments; however the School Board is authorized to transfer budgeted amounts within the school system's categories.
5. Formal budgetary integration is employed as a management control device during the year and budgets are legally adopted for the General Fund, Capital Projects Fund, School Operating Fund, School Cafeteria Fund, and School Capital Projects Fund.
6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
7. Appropriations lapse on June 30, for all County units. Several supplemental appropriations were necessary during the year and at year-end.
8. All budgetary data presented in the accompanying financial statements is the original to the current comparison of the final budget and actual results.



## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### E. Cash and Cash Equivalents

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the County government and the School Board to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the Local Government Investment Pool.

Money market investments, participating interest-earning investment contracts (repurchase agreements) that have a remaining maturity at time of purchase of one year or less, nonparticipating interest-earning investment contracts (nonnegotiable certificates of deposit (CDs) and external investment pools are measured at amortized cost. All other investments are reported at fair value.

#### F. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds."

All trade and property tax receivables are shown net of an allowance for uncollectibles. The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$1,284,347 at June 30, 2018, and is comprised solely of property taxes.

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Taxes are payable December 5th. The County bills and collects its own property taxes.

#### G. Inventory and Prepaid Items

Inventory is stated at cost (first-in, first-out) which is not in excess of market value. It consists primarily of operating materials held for consumption and or supplies for repairs and maintenance.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### H. Capital Assets

Capital assets, which include property, plant and equipment, are reported in the applicable governmental, business-type activities, or component unit columns in the government-wide financial statements. Capital assets are defined by the County as land, buildings, road registered vehicles, and equipment with an initial individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 1—Summary of Significant Accounting Policies: (Continued)

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#### H. Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Interest attributable to capitalized assets as of June 30, 2018 was immaterial.

Property, plant and equipment of the primary government, as well as the component units, is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Building Improvements	20-40
Vehicles	5
Office and Computer Equipment	5
Buses	12

#### I. Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported as an expense in the statement of activities and a long-term obligation in the Statement of Net Position. In accordance with the provisions of Government Accounting Standards No. 16, Accounting for Compensated Absences, no liability is recorded for nonvesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that it is estimated will be taken as "terminal leave" prior to retirement. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### J. Long-term Obligations

In the government-wide financial statements, obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type on the Statement of Net Position. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, during the current period. The face amount of debt issued and premiums on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.



Note 1—Summary of Significant Accounting Policies: (Continued)

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K. Fund Balances

Financial Policies

The Board of Supervisors meets on a monthly basis to manage and review cash financial activities and to ensure compliance with established policies. It is the County's policy to fund current expenditures with current revenues and the County's mission is to strive to maintain a diversified and stable revenue stream to protect the government from problematic fluctuations in any single revenue source and provide stability to ongoing services. The County's unassigned General Fund balance will be maintained to provide the County with sufficient working capital and a margin of safety to address local and regional emergencies without borrowing.

Under GASB 54, fund balances are required to be reported according to the following classifications:

Nonspendable fund balance - Includes amounts that cannot be spent because they are either not in spendable form, or, for legal or contractual reasons, must be kept intact. This classification includes inventories, prepaid amounts, assets held for sale, and long-term receivables.

Restricted fund balance - Constraints placed on the use of these resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or other governments; or are imposed by law (through constitutional provisions or enabling legislation).

Committed fund balance - Amounts that can only be used for specific purposes because of a formal action (resolution) by the government's highest level of decision-making authority.

Assigned fund balance - Amounts that are constrained by the County's intent to be used for specific purposes, but that do not meet the criteria to be classified as restricted or committed. Intent can be stipulated by the governing body, another body (such as a Finance Committee), or by an official to whom that authority has been given. Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as committed. In accordance with the County's financial policies, the Board of Supervisors may assign fund balance as it does through the adoption or amendment of the budget as intended for specific purpose. The County Administrator also has authority, as delegated by the Board of Supervisors, to assign fund balance. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment. With the exception of the General Fund, this is the residual fund balance classification for all governmental funds with positive balances.

Unassigned fund balance - This is the residual classification of the General Fund. Only the General Fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification, as the result of overspending for specific purposes for which amounts had been restricted, committed or assigned.

When fund balance resources are available for a specific purpose in more than one classification, it is generally the County's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 1—Summary of Significant Accounting Policies: (Continued)

K. Fund Balances (Continued)

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the County's highest level of decision-making authority. The Board of Supervisors is the highest level of decision-making authority for the County that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

The following is detail of County's Fund Balances:

Category	General Fund	Capital Project Fund	Total Primary Government	Component Unit School Board
<b>Nonspendable:</b>				
Prepaid items	\$ -	\$ -	\$ -	\$ 180,921
Total Nonspendable	\$ -	\$ -	\$ -	\$ 180,921
<b>Restricted:</b>				
School Athletic Programs	\$ 3,052	\$ -	\$ 3,052	\$ -
USDA Debt Service Reserve	27,009	-	27,009	-
Historic markers	521	-	521	-
Community Pool	1,131	-	1,131	-
Parks and Recreation Multi Use Trails	1,553	-	1,553	-
DSS Children's Programs	4,469	-	4,469	-
DSS Senior Citizen Programs	2,317	-	2,317	-
4th of July	346	-	346	-
Animal shelter	6,905	-	6,905	-
Community Center	690	-	690	-
Drug forfeitures	39,135	-	39,135	-
Total Restricted	\$ 87,128	\$ -	\$ 87,128	\$ -
<b>Committed:</b>				
School Capital Projects	\$ 1,039,609	\$ -	\$ 1,039,609	\$ -
Library	247,666	-	247,666	-
Proffers	460,848	-	460,848	-
Lenn Park fees	33,372	-	33,372	-
Courthouse construction fees	117,102	-	117,102	-
Capital Projects	-	5,266,929	5,266,929	1,253,516
Total Committed	\$ 1,898,597	\$ 5,266,929	\$ 7,165,526	\$ 1,253,516
<b>Assigned:</b>				
Animal Services	\$ 1,175	\$ -	\$ 1,175	\$ -
E911 Tower Deposit	3,000	-	3,000	-
Eurocomposites easement	7,500	-	7,500	-
E911	2,049,698	-	2,049,698	-
Textbook	-	-	-	639,109
Cafeteria	-	-	-	2,487,322
Total Assigned	\$ 2,061,373	\$ -	\$ 2,061,373	\$ 3,126,431
<b>Unassigned</b>	\$ 31,253,990	\$ -	\$ 31,253,990	\$ (180,921)
<b>Total Fund Balance</b>	\$ 35,301,088	\$ 5,266,929	\$ 40,568,017	\$ 4,379,947

**Note 1—Summary of Significant Accounting Policies: (Continued)**

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**L. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**M. Net Position**

Net Position is the difference between a) assets and deferred outflows of resources and b) liabilities and deferred inflows of resources. Net investment in capital assets represents capital assets, less accumulated depreciation, less any outstanding debt related to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

**N. Component Unit-School Board Capital Asset and Debt Presentation**

By law, the School Board does not have taxing authority and, therefore, it cannot incur debt through general obligation bonds to fund the acquisition, construction or improvement of its capital assets. That responsibility lies with the County who issues the debt on behalf of the School Board. However, the Code of Virginia requires the School Board to hold title to the capital assets (buildings and equipment) due to their responsibility for maintaining the asset.

In the Statement of Net Position, this scenario presents a dilemma for the County. Debt issued on behalf of the School Board is reported as a liability of the primary government, thereby reducing the net position of the County. The corresponding capital assets are reported as assets of the Component Unit-School Board (title holder), thereby increasing its net position.

The Virginia General Assembly amended the Code of Virginia to allow a tenancy in common with the School Board whenever the locality incurs a financial obligation which is payable over more than one fiscal year for any school property. The tenancy in common terminates when the associated debt has been paid in full. For financial reporting purposes, the legislation permits the locality to report the portion of the school property related to any outstanding financial obligation, thus eliminating a potential deficit from financing capital assets with debt.

**O. Net Position Flow Assumption**

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

**Note 1—Summary of Significant Accounting Policies: (Continued)**

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**P. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has multiple items that qualify for reporting in this category. One item is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other item is comprised of certain items related to the measurement of the net pension asset/liability and net OPEB asset/liability(ies) and contributions to the pension and OPEB plan(s) made during the current year and subsequent to the net pension asset/liability and net OPEB asset/liability measurement date. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has multiple items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup>, and amounts prepaid on the 2<sup>nd</sup> half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup> and amounts prepaid on the 2<sup>nd</sup> half installments are reported as deferred inflows of resources. In addition, certain items related to the measurement of the net pension asset/liability and net OPEB asset/liabilities are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

**Q. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's Retirement Plan and the additions to/deductions from the County's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Note 1—Summary of Significant Accounting Policies: (Continued)**

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**R. Other Postemployment Benefits (OPEB)**

*Group Life Insurance*

The Virginia Retirement System (VRS) Group Life Insurance (GLI) Program provides coverage to state employees, teachers, and employees of participating political subdivisions. The GLI Program was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The GLI Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net GLI Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the GLI OPEB, and GLI OPEB expense, information about the fiduciary net position of the VRS GLI Program OPEB and the additions to/deductions from the VRS GLI OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

*Political Subdivision and Teacher Employee Health Insurance Credit Program*

The School Division and Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Programs were established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The Teacher Employee HIC Program is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For purposes of measuring the net OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the Programs' OPEB, and the related OPEB expenses, information about the fiduciary net position of the School Division and VRS Teacher Employee HIC Programs; and the additions to/deductions from the School Division and VRS Teacher Employee HIC Programs' net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Note 2—Deposits and Investments:**

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**Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

# COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

## Note 2—Deposits and Investments:

### Investments

Statutes authorize the County and Component Unit School Board to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements and the State Treasurer's Local Government Investment Pool (LGIP).

### Credit Risk of Debt Securities

The County does not have a policy related to credit risk of debt securities.

The County's rated debt investments as of June 30, 2018 were rated by Standard & Poor's and the ratings are presented below using Standard & Poor's rating scale.

Rated Debt Investments' Values			
Rated Debt Investments	Fair Quality Ratings		
	AAAm	AAf	
Local Government Investment Pool	\$ 7,439,407	\$ -	
Virginia Investment Pool		2,000,059	
Money Market Funds (SNAP)	110,517	-	
Total	<u>\$ 7,549,924</u>	<u>\$ 2,000,059</u>	
Investment maturities in years:			
Investment Type	Fair Value	Less Than 1 Year	
Local Government Investment Pool	\$ 7,439,407	\$ 7,439,407	
Virginia Investment Pool	2,000,059	2,000,059	
Money Market Funds (SNAP)	110,517	110,517	
Total	<u>\$ 9,549,983</u>	<u>\$ 9,549,983</u>	

Redemption Restrictions: County is limited to two withdrawals per month.

Fair Value Measurements: Fair value of the Virginia Investment Pool is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The County has measured fair value of the above investments at the net asset value (NAV).

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 2—Deposits and Investments: (Continued)

External Investment Pool:

The fair values of the positions in the Local Government Investment Pool (LGIP and SNAP) are the same as the value of the pool shares. As these pools are not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP and SNAP are amortized cost basis portfolios under the provisions of GASB 79. There are no withdrawal limitations or restrictions imposed on participants.

Note 3—Due from Other Governments:

At June 30, 2018 the County and School Board have receivables from other governments as follows:

	<u>Primary Government</u>	<u>Discretely Presented Component Unit School Board</u>
Commonwealth of Virginia:		
Shared expenses	\$ 331,295	\$ -
State sales taxes	-	1,136,481
Local sales taxes	1,417,871	-
Communication taxes	298,735	-
Public assistance	220,778	-
Comprehensive services	423,614	-
Airport	6,157	-
Miscellaneous	139,612	-
Federal Government:		
School funds	-	419,538
Public assistance	250,501	-
Headstart	503,022	-
Cafeteria	-	10,662
Miscellaneous	109,490	-
Total	<u>\$ 3,701,075</u>	<u>\$ 1,566,681</u>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

**Note 4—Interfund Transfers Due From/To Other Funds/Primary Government/Component Units:**

Individual fund and interfund receivable and payable balances relating to working capital loans at June 30, 2018 are summarized below:

<u>Fund</u>	<u>Due from Other Funds</u>	<u>Due to Other Funds</u>
General	\$ 4,286,563	\$ -
Water and Sewer Fund	79,176	-
Water and Sewer Authority	-	2,779,176
Airport	-	1,586,563
Total	<u>\$ 4,365,739</u>	<u>\$ 4,365,739</u>
<u>Fund</u>	<u>Due from Primary Government</u>	<u>Due to Component Unit</u>
General	\$ -	\$ 1,824,449
School	1,824,449	-
Total	<u>\$ 1,824,449</u>	<u>\$ 1,824,449</u>
<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
Primary Government:		
General Fund	\$ -	\$ 4,373,901
Landfill Fund	1,146,437	-
Water & Sewer Fund	382,256	-
Capital Projects Fund	2,771,740	-
Airport Fund	73,468	-
Total	<u>\$ 4,373,901</u>	<u>\$ 4,373,901</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.



COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 5—Capital Assets:

The following is a summary of changes in capital assets for the fiscal year ended June 30, 2018:

	Balance July 1, 2017	Additions	Deletions	Balance June 30, 2018
<b>Governmental Activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 10,428,807	\$ -	\$ -	\$ 10,428,807
Construction in Progress	3,584,654	1,916,427	2,342,679	3,158,402
Total capital assets not being depreciated	<u>\$ 14,013,461</u>	<u>\$ 1,916,427</u>	<u>\$ 2,342,679</u>	<u>\$ 13,587,209</u>
Capital assets, being depreciated:				
Buildings and improvements	\$ 38,933,444	\$ 2,162,354	\$ -	\$ 41,095,798
Equipment	10,575,373	1,851,976	446,920	11,980,429
Jointly owned assets	73,851,041	-	5,067,287	68,783,754
Total capital assets being depreciated	<u>\$ 123,359,858</u>	<u>\$ 4,014,330</u>	<u>\$ 5,514,207</u>	<u>\$ 121,859,981</u>
Less accumulated depreciation for:				
Buildings and improvements	\$ 12,477,462	\$ 1,193,879	\$ -	\$ 13,671,341
Equipment	8,597,260	855,283	412,572	9,039,971
Jointly owned assets	10,685,703	1,771,589	1,651,343	10,805,949
Total accumulated depreciation	<u>\$ 31,760,425</u>	<u>\$ 3,820,751</u>	<u>\$ 2,063,915</u>	<u>\$ 33,517,261</u>
Total capital assets being depreciated, net	<u>\$ 91,599,433</u>	<u>\$ 193,579</u>	<u>\$ 3,450,292</u>	<u>\$ 88,342,720</u>
Governmental activities capital assets, net	<u><u>\$ 105,612,894</u></u>	<u><u>\$ 2,110,006</u></u>	<u><u>\$ 5,792,971</u></u>	<u><u>\$ 101,929,929</u></u>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 5—Capital Assets: (Continued)

The following is a summary of changes in construction in progress for the fiscal year ended June 30, 2018:

	Balance July 1, 2017	Additions	Deletions	Balance June 30, 2018
<b>Governmental Activities:</b>				
LED Lights - Tower Sites	\$ -	\$ 175,722	\$ 175,722	\$ -
BOS Room A/V Upgrades	-	41,924	-	41,924
Laurel Valley bike trail project	4,605	-	4,605	-
Wachovia Bank renovation	1,522,778	12,385	1,535,163	-
130 W. Cameron	351,974	90,282	442,256	-
Radio system upgrade	1,022,261	1,167,995	-	2,190,256
Renovate old sheriff's office	108,524	-	108,524	-
Jail - New generator	32,397	1,372	-	33,769
Lenn Park improvements	3,695	16,781	-	20,476
Carver Center demolition	435,286	-	-	435,286
Carver Center upgrades	57,466	-	-	57,466
Pretrial office space	108	76,301	76,409	-
IT - New Voting Machines	-	172,076	-	172,076
VBAF Piedmont abatement project	45,560	161,589	-	207,149
<b>Total</b>	<b>\$ 3,584,654</b>	<b>\$ 1,916,427</b>	<b>\$ 2,342,679</b>	<b>\$ 3,158,402</b>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 5—Capital Assets: (Continued)

Business-type Activities:

The following is a summary of changes in enterprise fund capital assets during the year:

	Balance July 1, 2017	Additions	Deletions	Balance June 30, 2018
<b>Water and Sewer Fund:</b>				
Capital assets, not being depreciated:				
Land	\$ 235,200	\$ -	\$ -	\$ 235,200
Construction in Progress	84,216	97	-	84,313
Total capital assets not being depreciated	<u>\$ 319,416</u>	<u>\$ 97</u>	<u>\$ -</u>	<u>\$ 319,513</u>
Capital assets, being depreciated:				
Sewer Plant	\$ 3,049,796	\$ -	\$ -	\$ 3,049,796
Equipment	475,560	6,265	-	481,825
Total capital assets being depreciated	<u>\$ 3,525,356</u>	<u>\$ 6,265</u>	<u>\$ -</u>	<u>\$ 3,531,621</u>
Less accumulated depreciation for:				
Sewer Plant	\$ 1,465,874	\$ 77,986	\$ -	\$ 1,543,860
Equipment	393,288	23,398	-	416,686
Total accumulated depreciation	<u>\$ 1,859,162</u>	<u>\$ 101,384</u>	<u>\$ -</u>	<u>\$ 1,960,546</u>
Total capital assets being depreciated, net	<u>\$ 1,666,194</u>	<u>\$ (95,119)</u>	<u>\$ -</u>	<u>\$ 1,571,075</u>
Net capital assets	<u>\$ 1,985,610</u>	<u>\$ (95,022)</u>	<u>\$ -</u>	<u>\$ 1,890,588</u>
<b>Landfill Fund:</b>				
Capital assets, not being depreciated:				
Land	\$ 401,073	\$ -	\$ -	\$ 401,073
Construction in Progress	-	522,874	-	522,874
Total capital assets not being depreciated	<u>\$ 401,073</u>	<u>\$ 522,874</u>	<u>\$ -</u>	<u>\$ 923,947</u>
Capital assets, being depreciated:				
Buildings and improvements	\$ 8,539	\$ -	\$ -	\$ 8,539
Equipment	290,758	-	21,991	268,767
Total capital assets being depreciated	<u>\$ 299,297</u>	<u>\$ -</u>	<u>\$ 21,991</u>	<u>\$ 277,306</u>
Less accumulated depreciation for:				
Buildings and improvements	\$ 2,346	\$ 213	\$ -	\$ 2,559
Equipment	272,118	6,440	21,991	256,567
Total accumulated depreciation	<u>\$ 274,464</u>	<u>\$ 6,653</u>	<u>\$ 21,991</u>	<u>\$ 259,126</u>
Total capital assets being depreciated, net	<u>\$ 24,833</u>	<u>\$ (6,653)</u>	<u>\$ -</u>	<u>\$ 18,180</u>
Net capital assets	<u>\$ 425,906</u>	<u>\$ 516,221</u>	<u>\$ -</u>	<u>\$ 942,127</u>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 5—Capital Assets: (Continued)

Business-type Activities: (Continued)

	Balance July 1, 2017	Additions	Deletions	Balance June 30, 2018
<b>Airport Fund:</b>				
Capital assets, not being depreciated:				
Land	\$ 849,978	\$ -	\$ -	\$ 849,978
Construction in Progress	412,389	241,889	-	654,278
Total capital assets, not being depreciated	\$ 1,262,367	\$ 241,889	\$ -	\$ 1,504,256
Capital assets, being depreciated:				
Buildings and improvements	\$ 21,551,799	\$ -	\$ -	\$ 21,551,799
Equipment	512,319	7,100	-	519,419
Total capital assets being depreciated	\$ 22,064,118	\$ 7,100	\$ -	\$ 22,071,218
Less accumulated depreciation for:				
Buildings and improvements	\$ 8,799,632	\$ 811,740	\$ -	\$ 9,611,372
Equipment	238,416	26,593	-	265,009
Total accumulated depreciation	\$ 9,038,048	\$ 838,333	\$ -	\$ 9,876,381
Total capital assets being depreciated, net	\$ 13,026,070	\$ (831,233)	\$ -	\$ 12,194,837
Net capital assets	\$ 14,288,437	\$ (589,344)	\$ -	\$ 13,699,093
<b>Water and Sewer Authority:</b>				
Capital assets, not being depreciated:				
Land	\$ 1,469,120	\$ -	\$ -	\$ 1,469,120
Capital assets, being depreciated:				
Buildings and improvements	\$ 25,026,130	\$ -	\$ -	\$ 25,026,130
Equipment	17,983	-	-	17,983
Total capital assets being depreciated	\$ 25,044,113	\$ -	\$ -	\$ 25,044,113
Less accumulated depreciation for:				
Buildings and improvements	\$ 4,069,670	\$ 626,103	\$ -	\$ 4,695,773
Equipment	17,983	-	-	17,983
Total accumulated depreciation	\$ 4,087,653	\$ 626,103	\$ -	\$ 4,713,756
Total capital assets being depreciated, net	\$ 20,956,460	\$ (626,103)	\$ -	\$ 20,330,357
Net capital assets	\$ 22,425,580	\$ (626,103)	\$ -	\$ 21,799,477

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 5—Capital Assets: (Continued)

Business-type Activities: (Continued)

The following is a summary of construction in progress changes for the fiscal year ended June 30, 2018:

	Balance July 1, 2017	Additions	Deletions	Balance June 30, 2018
<b>Airport Fund:</b>				
Land acquisition	\$ -	\$ 15,022	\$ -	\$ 15,022
Apron Lighting-Taxiway/Apron	45,550	107,700	-	153,250
Hangar area pavement rehab	56,838	119,167	-	176,005
Airport terminal facility - design	310,001	-	-	310,001
Total	<u>\$ 412,389</u>	<u>\$ 241,889</u>	<u>\$ -</u>	<u>\$ 654,278</u>
<b>Water and Sewer Fund:</b>				
Automated Meter Reading System	\$ 84,216	\$ 97	\$ -	\$ 84,313
Total	<u>\$ 84,216</u>	<u>\$ 97</u>	<u>\$ -</u>	<u>\$ 84,313</u>
<b>Landfill Fund:</b>				
Transfer station improvements	\$ -	\$ 522,874	\$ -	\$ 522,874
Total	<u>\$ -</u>	<u>\$ 522,874</u>	<u>\$ -</u>	<u>\$ 522,874</u>

Component Unit-School Board

The following is a summary of changes in School Board capital assets during the year:

	Balance July 1, 2017	Additions	Deletions	Balance June 30, 2018
<b>Capital assets, not being depreciated:</b>				
Land	\$ 200,151	\$ -	\$ -	\$ 200,151
Land improvements	2,299,899	677,332	-	2,977,231
Construction in progress	<u>3,350,207</u>	<u>1,926,145</u>	<u>2,726,202</u>	<u>2,550,150</u>
Total capital assets, not being depreciated	<u>\$ 5,850,257</u>	<u>\$ 2,603,477</u>	<u>\$ 2,726,202</u>	<u>\$ 5,727,532</u>
<b>Capital assets, being depreciated:</b>				
Buildings and improvements	\$ 30,395,120	\$ 1,971,803	\$ -	\$ 32,366,923
Equipment	13,741,650	682,971	411,760	14,012,861
Jointly owned assets	<u>49,409,222</u>	<u>5,067,287</u>	<u>-</u>	<u>54,476,509</u>
Total capital assets being depreciated	<u>\$ 93,545,992</u>	<u>\$ 7,722,061</u>	<u>\$ 411,760</u>	<u>\$ 100,856,293</u>
<b>Less accumulated depreciation for:</b>				
Buildings and improvements	\$ 27,847,452	\$ 1,852,965	\$ -	\$ 29,700,417
Equipment	10,478,093	792,961	373,306	10,897,748
Jointly owned assets	<u>9,600,918</u>	<u>1,651,343</u>	<u>-</u>	<u>11,252,261</u>
Total accumulated depreciation	<u>\$ 47,926,463</u>	<u>\$ 4,297,269</u>	<u>\$ 373,306</u>	<u>\$ 51,850,426</u>
Total capital assets being depreciated, net	<u>\$ 45,619,529</u>	<u>\$ 3,424,792</u>	<u>\$ 38,454</u>	<u>\$ 49,005,867</u>
School Board capital assets, net	<u>\$ 51,469,786</u>	<u>\$ 6,028,269</u>	<u>\$ 2,764,656</u>	<u>\$ 54,733,399</u>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

**Note 5—Capital Assets: (Continued)**

Depreciation expense was charged to functions/programs of the primary government and Component Unit School Board as follows:

Governmental activities:	
General government administration	\$ 137,724
Judicial administration	63,566
Public safety	806,150
Public works	439,036
Health and welfare	262,148
Education	1,918,006
Parks, recreation and cultural	190,387
Community development	3,734
Total governmental activities	<u>\$ 3,820,751</u>
Enterprise Funds:	
Landfill	\$ 6,653
Water & sewer	101,384
Airport	838,333
Water & sewer authority	626,103
Total enterprise funds	<u>\$ 1,572,473</u>
Component Unit-School Board	<u>\$ 2,645,926 (1)</u>
(1) Depreciation Expense	\$ 2,645,926
Joint tenancy transfer of accumulated depreciation	<u>1,651,343</u>
Total additions to accumulated depreciation, previous page	<u>\$ 4,297,269</u>

**Note 6—Deferred/Unavailable/Unearned Revenue:**

The following is a summary of unavailable/unearned revenue at June 30, 2018:

	Government-wide Statements	Balance Sheet
	Governmental Activities	Governmental Funds
<b>Primary Government:</b>		
Deferred/Unavailable property tax revenue:		
Unavailable revenue representing uncollected property tax billings for which asset recognition criteria has not been met. The uncollected tax billings are not available for the funding of current expenditures.	\$ -	\$ 1,935,338
Prepaid property tax revenues representing collections received for property taxes that are applicable to the subsequent budget year.	<u>265,840</u>	<u>265,840</u>
Total primary government	<u>\$ 265,840</u>	<u>\$ 2,201,178</u>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 7—Long-Term Obligations:

Primary Government:

The following is a summary of changes in long-term obligation transactions for the fiscal year ended June 30, 2018:

	Balance July 1, 2017, as restated	Issuances/ Increases	Retirements/ Decreases	Balance June 30, 2018	Amounts Due Within One Year
<b>Governmental Activities:</b>					
School lease revenue refunding bonds	\$ 44,530,000	\$ -	\$ 2,200,000	\$ 42,330,000	\$ 2,255,000
Premium on school bonds	3,374,127	-	210,883	3,163,244	210,883
Total school lease revenue and refunding bonds	<u>\$ 47,904,127</u>	<u>\$ -</u>	<u>\$ 2,410,883</u>	<u>\$ 45,493,244</u>	<u>\$ 2,465,883</u>
School general obligation bonds	\$ 19,991,122	\$ -	\$ 2,184,352	\$ 17,806,770	\$ 2,212,862
Premium on general obligation bonds	1,455,792	-	97,053	1,358,739	97,053
Total school general obligation bonds	<u>\$ 21,446,914</u>	<u>\$ -</u>	<u>\$ 2,281,405</u>	<u>\$ 19,165,509</u>	<u>\$ 2,309,915</u>
Compensated absences	\$ 2,055,502	\$ 286,293	\$ 205,550	\$ 2,136,245	\$ 213,625
Net OPEB liability:					
Net medical Insurance OPEB liability	\$ 1,867,021	\$ 242,904	\$ 316,351	\$ 1,793,574	\$ -
Net group life insurance OPEB liability	1,587,509	71,678	245,626	1,413,561	-
Total net OPEB liability	<u>\$ 3,454,530</u>	<u>\$ 314,582</u>	<u>\$ 561,977</u>	<u>\$ 3,207,135</u>	<u>\$ -</u>
Net pension liability	8,619,079	5,851,821	9,191,203	5,279,697	-
Literary fund loans	4,500,000	-	375,000	4,125,000	375,000
General obligation bonds	1,589,800	-	204,900	1,384,900	209,800
Capital lease	-	731,464	255,102	476,362	232,713
Lease revenue bonds	\$ 9,977,000	\$ -	\$ 866,000	\$ 9,111,000	\$ 895,000
Premium on lease revenue bonds	92,632	-	7,126	85,506	7,126
Total lease revenue bonds	<u>\$ 10,069,632</u>	<u>\$ -</u>	<u>\$ 873,126</u>	<u>\$ 9,196,506</u>	<u>\$ 902,126</u>
Total Governmental Activities	<u>\$ 99,639,584</u>	<u>\$ 7,184,160</u>	<u>\$ 16,359,146</u>	<u>\$ 90,464,598</u>	<u>\$ 6,709,062</u>
<b>Business-type Activities:</b>					
Compensated absences	\$ 117,044	\$ 11,074	\$ 32,087	\$ 96,031	\$ 9,603
Lease revenue bonds	2,548,270	-	36,037	2,512,233	37,323
Net OPEB liability:					
Net medical Insurance OPEB liability	\$ 47,480	\$ 6,177	\$ 8,045	\$ 45,612	\$ -
Net group life insurance OPEB liability	51,491	2,042	11,094	42,439	-
Total net OPEB liability	<u>\$ 98,971</u>	<u>\$ 8,219</u>	<u>\$ 19,139</u>	<u>\$ 88,051</u>	<u>\$ -</u>
Net pension liability	279,558	175,086	296,131	158,513	-
Landfill closure and postclosure costs	533,165	-	35,540	497,625	35,540
Total Business-type Activities	<u>\$ 3,577,008</u>	<u>\$ 194,379</u>	<u>\$ 418,934</u>	<u>\$ 3,352,453</u>	<u>\$ 82,466</u>
Total Primary Government	<u>\$ 103,216,592</u>	<u>\$ 7,378,539</u>	<u>\$ 16,778,080</u>	<u>\$ 93,817,051</u>	<u>\$ 6,791,528</u>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Governmental Activities:

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Lease Revenue Bonds		School Lease Revenue Refunding Bonds		School General Obligation Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2019	\$ 895,000	\$ 293,054	\$ 2,255,000	\$ 1,654,775	\$ 2,212,862	\$ 636,412
2020	922,000	268,033	2,300,000	1,587,125	2,252,082	539,694
2021	953,000	241,163	2,385,000	1,495,125	2,284,506	448,768
2022	980,000	213,077	2,460,000	1,399,725	1,682,320	356,454
2023	974,000	184,101	2,570,000	1,276,725	940,000	309,325
2024	998,000	155,082	2,685,000	1,148,225	940,000	281,125
2025	721,000	125,472	2,800,000	1,013,975	940,000	252,925
2026	468,000	103,703	2,900,000	901,975	940,000	224,725
2027	484,000	83,418	3,005,000	785,975	940,000	196,525
2028	501,000	62,377	3,080,000	695,825	935,000	163,625
2029	517,000	40,559	3,155,000	603,425	935,000	130,900
2030	413,000	17,993	3,260,000	477,225	935,000	98,175
2031	141,000	6,641	3,040,000	346,825	935,000	65,450
2032	144,000	3,355	3,165,000	225,225	935,000	32,725
2033	-	-	3,270,000	114,450	-	-
Total	\$ <u>9,111,000</u>	\$ <u>1,798,028</u>	\$ <u>42,330,000</u>	\$ <u>13,726,600</u>	\$ <u>17,806,770</u>	\$ <u>3,736,828</u>



COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Governmental Activities: (Continued)

Annual requirements to amortize long-term obligations and related interest: (Continued)

Year Ending June 30,	General Obligation Bonds		Capital Lease		Literary Fund Loans	
	Principal	Interest	Principal	Interest	Principal	Interest
2019	\$ 209,800	\$ 31,179	\$ 232,713	\$ 22,389	\$ 375,000	\$ 123,750
2020	214,800	26,240	243,649	11,452	375,000	112,500
2021	219,800	21,186	-	-	375,000	101,250
2022	224,900	16,013	-	-	375,000	90,000
2023	230,200	10,720	-	-	375,000	78,750
2024	235,700	5,299	-	-	375,000	67,500
2025	49,700	581	-	-	375,000	56,250
2026	-	-	-	-	375,000	45,000
2027	-	-	-	-	375,000	33,750
2028	-	-	-	-	375,000	22,500
2029	-	-	-	-	375,000	11,250
Total	\$ <u>1,384,900</u>	\$ <u>111,218</u>	\$ <u>476,362</u>	\$ <u>33,841</u>	\$ <u>4,125,000</u>	\$ <u>742,500</u>

Debt service requirements for general obligation bonds and other long-term obligations are met by the General Fund. The County retains the liability for the portion of general obligation bonds issued to fund capital projects of the School Board.

General obligation bonds are direct obligations and pledge the full faith and credit of the County.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Business-type Activities:

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending June 30,	Revenue Bonds	
	Principal	Interest
2019	\$ 37,323	\$ 87,333
2020	38,650	86,006
2021	40,025	84,631
2022	41,449	83,207
2023	42,923	81,733
2024	44,449	80,207
2025	46,030	78,626
2026	47,668	76,988
2027	49,363	75,293
2028	51,119	73,538
2029	52,937	71,719
2030	54,820	69,836
2031	56,769	67,887
2032	58,788	65,868
2033	60,879	63,777
2034	63,045	61,611
2035	65,287	59,369
2036	67,609	57,047
2037	70,014	54,642
2038	72,504	52,152
2039	75,083	49,573
2040	77,753	46,903
2041	80,519	44,137
2042	83,382	41,274
2043	86,348	38,308
2044	89,419	35,237
2045	92,599	32,057
2046	95,893	28,763
2047	99,304	25,352
2048	102,836	21,820
2049	106,493	18,163
2050	110,281	14,375
2051	114,203	10,453
2052	118,265	6,391
2054	118,204	2,185
Total	\$ 2,512,233	\$ 1,846,461

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Details of Long-Term Obligations:

	Amount Outstanding	Due Within One Year
<b>Governmental Activities:</b>		
<u>County Lease Revenue Bonds:</u>		
\$1,454,000 Lease Revenue Bonds Series 2013 issued December 19, 2013 payable in various semi-annual payments through January 15, 2029, interest payable semi-annually at 2.940%	\$ 1,127,000	\$ 88,000
\$2,457,000 IDA Lease Revenue Bonds Series 2011 issued October 26, 2011 payable in various semi-annual payments through January 15, 2032, interest payable semi-annually at 2.330%	1,844,000	125,000
\$6,433,000 IDA Lease Refunding Revenue Bonds Series 2011 issued October 26, 2011 payable in various semi-annual payments through July 15, 2024, interest payable semi-annually at 2.220%	3,420,000	497,000
\$3,925,000 VRA Lease Revenue Bonds Series 2009 issued November 1, 2009 payable in various semi-annual payments through October 1, 2029, interest payable semi-annually at rates from 4.97% to 5.70%	2,720,000	185,000
Premium on bonds	85,506	7,126
Total County lease revenue bonds	\$ 9,196,506	\$ 902,126
<u>County General Obligation Bonds:</u>		
\$2,654,000 General Obligation Refunding Bonds Series 2011 issued November 17, 2011 payable in various semi-annual payments through July 15, 2024, interest payable semi-annually at 2.34%	\$ 1,384,900	\$ 209,800
Total County general obligation bonds	\$ 1,384,900	\$ 209,800
<u>School Lease Revenue Refunding Bonds:</u>		
\$49,745,000 Lease Revenue Refunding Bonds, Series 2014, issued August 19, 2014 payable in various annual installments through June 1, 2033, interest at rates ranging from 3.00% to 5.00%	\$ 42,330,000	\$ 2,255,000
Premium on bonds	3,163,244	210,883
Total school lease revenue refunding bonds	\$ 45,493,244	\$ 2,465,883

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Details of Long-Term Obligations: (Continued)

	<u>Amount Outstanding</u>	<u>Due Within One Year</u>
<b>Governmental Activities: (Continued)</b>		
<u>School General Obligation Bonds:</u>		
\$13,025,026 Virginia Public School Authority Bonds Series 2001B, issued November 15, 2001, payable in various annual payments through July 15, 2021, interest payable semi-annually at 4.57%	\$ 2,916,770	\$ 712,862
\$23,520,000 General Obligation School and Refunding Bond, Series 2012 dated October 18, 2012, principal payable annually in various incremental amounts through January 15, 2032, interest payable semi-annually at rates ranging from 3.00% to 4.00%	\$ 14,890,000	\$ 1,500,000
Premium on general obligation bonds	<u>1,358,739</u>	<u>97,053</u>
Total school general obligation bonds	<u>\$ 19,165,509</u>	<u>\$ 2,309,915</u>
<u>Literary Fund Loans:</u>		
\$7,500,000 literary fund loan, issued January 15, 2009, principal payable annually in various incremental amounts through January 15, 2029, interest payable annually at 3.00%	\$ 4,125,000	\$ 375,000
Total literary fund loans	<u>\$ 4,125,000</u>	<u>\$ 375,000</u>
<u>Capital lease:</u>		
\$731,464 capital lease, issued November 3, 2017, payable annual installments of \$255,101 through November 3, 2019, interest payable annually at 4.70%. The Lease was for the acquisition of vehicles with a total cost of \$731,464. Accumulated depreciation on these vehicles at June 30, 2018 was \$146,293.	\$ 476,362	\$ 232,713
<u>Compensated absences</u>	<u>\$ 2,136,245</u>	<u>\$ 213,625</u>
<u>Net medical insurance OPEB liability</u>	<u>\$ 1,793,574</u>	<u>\$ -</u>
<u>Net group life insurance OPEB liability</u>	<u>\$ 1,413,561</u>	<u>\$ -</u>
<u>Net pension liability</u>	<u>\$ 5,279,697</u>	<u>\$ -</u>
Total governmental activities	<u><u>\$ 90,464,598</u></u>	<u><u>\$ 6,709,062</u></u>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 7—Long-Term Obligations: (Continued)

Primary Government: (Continued)

Details of Long-Term Obligations: (Continued)

	<u>Amount Outstanding</u>	<u>Due Within One Year</u>
<b>Business-type Activities:</b>		
<u>Airport Revenue Bond:</u>		
\$2,650,000 revenue bonds series 2015 issued July 2015, payable in annual principal and interest installments of \$10,388 through February 2056, interest payable semi-annually at 3.5%	\$ 2,512,233	\$ 37,323
<u>Compensated absences</u>	96,031	9,603
<u>Net medical insurance OPEB liability</u>	45,612	-
<u>Net group life insurance OPEB liability</u>	42,439	-
<u>Net pension liability</u>	158,513	-
<u>Landfill closure and postclosure costs</u>	497,625	35,540
Total business-type activities	<u>\$ 3,352,453</u>	<u>\$ 82,466</u>
Total Primary Government	<u>\$ 93,817,051</u>	<u>\$ 6,791,528</u>

Component Unit School Board:

The following is summary of changes in long-term obligation transactions for fiscal year ended June 30, 2018.

	Balance July 1, 2017, as restated	Issuances/ Increases	Retirements/ Decreases	Balance June 30, 2018	Amounts Due Within One Year
Compensated absences	\$ 1,067,087	\$ 65,404	\$ 106,709	\$ 1,025,782	\$ 102,578
Net pension liability	77,450,000	10,726,000	20,953,000	67,223,000	-
Net OPEB liability:					
Net VRS HIC OPEB liability	\$ 7,009,000	\$ 564,000	\$ 591,000	\$ 6,982,000	-
Net group life insurance OPEB liability	4,499,000	86,000	680,000	3,905,000	-
Net medical insurance OPEB liability	1,638,536	606,143	648,197	1,596,482	-
Total net OPEB liability	<u>\$ 13,146,536</u>	<u>\$ 1,256,143</u>	<u>\$ 1,919,197</u>	<u>\$ 12,483,482</u>	<u>\$ -</u>

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 8—Landfill Closure and Postclosure Care Cost:

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The County owns a landfill site and began collecting tipping fees based upon the source of the waste as of July 1, 1994. The County maintains a contract with an independent contractor for operations of the landfill; however, the County is responsible for landfill closure and postclosure costs.

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$497,625 reported as landfill closure and postclosure care liability at June 30, 2018, represents the cumulative amount reported based on the use of 100% percent of the estimated capacity of the landfill. The County has closed the landfill. These amounts are based on what it would cost to perform all closure and postclosure care in 2018. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The County intends to fund these costs from tipping fee revenues and from any funds accumulated for this purpose in the County Landfill Fund.

The County has demonstrated financial assurance requirements for closure, postclosure care and corrective action costs through the submission of a Local Government Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VAC20-70 of the Virginia Administrative Code.

### Note 9—Commitments and Contingencies:

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Federal programs in which the County and its Component Units participate were audited in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Pursuant to the provisions of this circular all major programs and certain other programs were tested for compliance with applicable grant requirements.

While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

### Note 10—Pension Plan:

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#### *Plan Description*

All full-time, salaried permanent employees of the County and (nonprofessional) employees of public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

## Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

RETIREMENT PLAN PROVISIONS		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>About Plan 1</b> Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.</p>	<p><b>About Plan 2</b> Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.</p>	<p><b>About the Hybrid Retirement Plan</b> The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan.</p> <ul style="list-style-type: none"> <li>• The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.</li> <li>• The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.</li> <li>• In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.</li> </ul>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Eligible Members</b> Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken a refund.</p> <p><b>Hybrid Opt-In Election</b> VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.</p> <p>The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p> <p>Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.</p>	<p><b>Eligible Members</b> Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.</p> <p><b>Hybrid Opt-In Election</b> Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.</p> <p>The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.</p> <p>If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.</p> <p>Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.</p>	<p><b>Eligible Members</b> Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:</p> <ul style="list-style-type: none"> <li>• Political subdivision employees*</li> <li>• School division employees</li> <li>• Members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan's effective date for opt-in members was July 1, 2014.</li> </ul> <p><b>*Non-Eligible Members</b> Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:</p> <ul style="list-style-type: none"> <li>• Political subdivision employees who are covered by enhanced benefits for hazardous duty employees.</li> </ul> <p>Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.</p>



COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Retirement Contributions</b> Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.</p>	<p><b>Retirement Contributions</b> Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction.</p>	<p><b>Retirement Contributions</b> A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.</p>
<p><b>Creditable Service</b> Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p>	<p><b>Creditable Service</b> Same as Plan 1.</p>	<p><b>Creditable Service</b> <u><b>Defined Benefit Component:</b></u> Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement</p>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Creditable Service (Cont.)	Creditable Service (Cont.)	<p>Creditable Service (Cont.) <u>Defined Benefit Component:</u> <u>(Cont.)</u> benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.</p> <p><u>Defined Contributions Component:</u> Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.</p>
<p><b>Vesting</b> Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.</p> <p>Members are always 100% vested in the contributions that they make.</p>	<p><b>Vesting</b> Same as Plan 1.</p>	<p><b>Vesting</b> <u>Defined Benefit Component:</u> Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.</p>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Vesting (Cont.)	Vesting (Cont.)	<p>Vesting (Cont.)  <u>Defined Contributions Component:</u>                      Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.</p> <p>Members are always 100% vested in the contributions that they make.</p> <p>Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.</p> <ul style="list-style-type: none"> <li>• After two years, a member is 50% vested and may withdraw 50% of employer contributions.</li> <li>• After three years, a member is 75% vested and may withdraw 75% of employer contributions.</li> <li>• After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.</li> </ul> <p>Distribution is not required by law until age 70½.</p>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Calculating the Benefit</b> The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.</p> <p>An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.</p>	<p><b>Calculating the Benefit</b> See definition under Plan 1.</p>	<p><b>Calculating the Benefit</b> <u><b>Defined Benefit Component:</b></u> See definition under Plan 1.</p> <p><u><b>Defined Contribution Component:</b></u> The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.</p>
<p><b>Average Final Compensation</b> A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.</p>	<p><b>Average Final Compensation</b> A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.</p>	<p><b>Average Final Compensation</b> Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.</p>
<p><b>Service Retirement Multiplier</b> <b>VRS:</b> The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.</p>	<p><b>Service Retirement Multiplier</b> <b>VRS:</b> Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013.</p>	<p><b>Service Retirement Multiplier</b> <u><b>Defined Benefit Component:</b></u> <b>VRS:</b> The retirement multiplier for the defined benefit component is 1.00%.</p> <p>For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.</p>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Service Retirement Multiplier VRS: (Cont.)</b></p> <p><b>Sheriffs and regional jail superintendents:</b> The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.</p> <p><b>Political subdivision hazardous duty employees:</b> The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer.</p>	<p><b>Service Retirement Multiplier VRS: (Cont.)</b></p> <p><b>Sheriffs and regional jail superintendents:</b> Same as Plan 1.</p> <p><b>Political subdivision hazardous duty employees:</b> Same as Plan 1.</p>	<p><b>Service Retirement Multiplier</b> <b><u>Defined Benefit Component:</u></b> <b>VRS: (Cont.)</b></p> <p><b>Sheriffs and regional jail superintendents:</b> Not applicable.</p> <p><b>Political subdivision hazardous duty employees:</b> Not applicable.</p> <p><b><u>Defined Contribution Component:</u></b> Not applicable.</p>
<p><b>Normal Retirement Age VRS: Age 65.</b></p> <p><b>Political subdivisions hazardous duty employees:</b> Age 60.</p>	<p><b>Normal Retirement Age VRS: Normal Social Security retirement age.</b></p> <p><b>Political subdivisions hazardous duty employees:</b> Same as Plan 1.</p>	<p><b>Normal Retirement Age</b> <b><u>Defined Benefit Component:</u></b> <b>VRS: Same as Plan 2.</b></p> <p><b>Political subdivisions hazardous duty employees:</b> Not applicable.</p> <p><b><u>Defined Contribution Component:</u></b> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b>Earliest Unreduced Retirement Eligibility</b> <b>VRS: Age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.</b></p>	<p><b>Earliest Unreduced Retirement Eligibility</b> <b>VRS: Normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90.</b></p>	<p><b>Earliest Unreduced Retirement Eligibility</b> <b><u>Defined Benefit Component:</u></b> <b>VRS: Normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.</b></p>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Earliest Unreduced Retirement Eligibility (Cont.)</b></p> <p>Political subdivisions hazardous duty employees: Age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service.</p>	<p><b>Earliest Unreduced Retirement Eligibility (Cont.)</b></p> <p>Political subdivisions hazardous duty employees: Same as Plan 1.</p>	<p><b>Earliest Unreduced Retirement Eligibility (Cont.)</b></p> <p>Political subdivisions hazardous duty employees: Not applicable.</p> <p><u><b>Defined Contribution Component:</b></u> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b>Earliest Reduced Retirement Eligibility</b></p> <p>VRS: Age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.</p> <p>Political subdivisions hazardous duty employees: 50 with at least five years of creditable service.</p>	<p><b>Earliest Reduced Retirement Eligibility</b></p> <p>VRS: Age 60 with at least five years (60 months) of creditable service.</p> <p>Political subdivisions hazardous duty employees: Same as Plan 1.</p>	<p><b>Earliest Reduced Retirement Eligibility</b></p> <p><u><b>Defined Benefit Component:</b></u> VRS: Age 60 with at least five years (60 months) of creditable service.</p> <p>Political subdivisions hazardous duty employees: Not applicable.</p> <p><u><b>Defined Contribution Component:</b></u> Members are eligible to receive distributions upon leaving employment, subject to restrictions.</p>
<p><b>Cost-of-Living Adjustment (COLA) in Retirement</b></p> <p>The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.</p>		<p><b>Cost-of-Living Adjustment (COLA) in Retirement</b></p> <p>The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.</p>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Cost-of-Living Adjustment (COLA) in Retirement (Cont.)</b></p> <p><u><b>Eligibility:</b></u> For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.</p> <p>For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.</p> <p><u><b>Exceptions to COLA Effective Dates:</b></u> The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:</p> <ul style="list-style-type: none"> <li>• The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.</li> <li>• The member retires on disability.</li> <li>• The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP).</li> </ul>	<p><b>Cost-of-Living Adjustment (COLA) in Retirement (Cont.)</b></p> <p><u><b>Eligibility:</b></u> Same as Plan 1.</p> <p><u><b>Exceptions to COLA Effective Dates:</b></u> Same as Plan 1.</p>	<p><b>Cost-of-Living Adjustment (COLA) in Retirement (Cont.)</b></p> <p><u><b>Defined Benefit Component:</b></u> Same as Plan 2.</p> <p><u><b>Defined Contribution Component:</b></u> Not applicable.</p> <p><u><b>Eligibility:</b></u> Same as Plan 1 and Plan 2.</p> <p><u><b>Exceptions to COLA Effective Dates:</b></u> Same as Plan 1 and Plan 2.</p>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<p><b>Cost-of-Living Adjustment (COLA) in Retirement (Cont.)</b></p> <p><u>Exceptions to COLA Effective Dates: (Cont.)</u></p> <ul style="list-style-type: none"> <li>• The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.</li> <li>• The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.</li> </ul>	<p><b>Cost-of-Living Adjustment (COLA) in Retirement (Cont.)</b></p> <p><u>Exceptions to COLA Effective Dates: (Cont.)</u></p> <p>Same as Plan 1.</p>	<p><b>Cost-of-Living Adjustment (COLA) in Retirement (Cont.)</b></p> <p><u>Exceptions to COLA Effective Dates: (Cont.)</u></p> <p>Same as Plan 1 and Plan 2.</p>
<p><b>Disability Coverage</b></p> <p>Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.</p>	<p><b>Disability Coverage</b></p> <p>Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.</p>	<p><b>Disability Coverage</b></p> <p>Employees of political subdivisions and School divisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.</p> <p>Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.</p>



COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Plan Description (Continued)*

RETIREMENT PLAN PROVISIONS (CONTINUED)		
PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
<b>Purchase of Prior Service</b> Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. Members also may be eligible to purchase periods of leave without pay.	<b>Purchase of Prior Service</b> Same as Plan 1.	<b>Purchase of Prior Service</b> <u><b>Defined Benefit Component:</b></u> Same as Plan 1, with the following exceptions: <ul style="list-style-type: none"> <li>Hybrid Retirement Plan members are ineligible for ported service.</li> </ul> <u><b>Defined Contribution Component:</b></u> Not applicable.

*Pension Plan Data*

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2016 Comprehensive Annual Financial Report (CAFR). A copy of the 2016 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

*Employees Covered by Benefit Terms*

As of the June 30, 2016 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Primary Government	Component Unit School Board Nonprofessional
Inactive members or their beneficiaries currently receiving benefits	171	83
Inactive members:		
Vested inactive members	54	22
Non-vested inactive members	90	96
Inactive members active elsewhere in VRS	183	37
Total inactive members	327	155
Active members	353	191
Total covered employees	851	429

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 10—Pension Plan: (Continued)

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#### *Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Prior to July 1, 2012, all or part of the 5.00% member contribution may have been assumed by the employer. Beginning July 1, 2012, new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5.00% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution.

The County's contractually required contribution rate for the year ended June 30, 2018 was 9.70% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$1,806,978 and \$1,742,407 for the years ended June 30, 2018 and June 30, 2017, respectively.

The Component Unit School Board's contractually required contribution rate for nonprofessional employees for the year ended June 30, 2018 was 3.87% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$174,451 and \$170,910 for the years ended June 30, 2018 and June 30, 2017, respectively.

#### *Net Pension Liability (Asset)*

The County's and Component Unit School Board's (nonprofessional) net pension liabilities (asset) were measured as of June 30, 2017. The total pension liabilities used to calculate the net pension liabilities (asset) were determined by an actuarial valuation performed as of June 30, 2016, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017.

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 10—Pension Plan: (Continued)

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#### *Actuarial Assumptions - General Employees*

The total pension liability for General Employees in the County's and Component Unit School Board's (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2016, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017.

Inflation	2.5%
Salary increases, including inflation	3.5% - 5.35%
Investment rate of return	7.0%, net of pension plan investment expenses, including inflation*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

#### Mortality rates:

Largest 10 - Non-Hazardous Duty: 20% of deaths are assumed to be service related

##### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

##### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

##### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

All Others (Non 10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

##### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

##### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

##### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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Note 10—Pension Plan: (Continued)

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*Actuarial Assumptions - General Employees (Continued)*

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Largest 10 - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 10—Pension Plan: (Continued)

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#### *Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits*

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the County's Retirement Plan was based on an actuarial valuation as of June 30, 2016, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017.

Inflation	2.5%
Salary increases, including inflation	3.5% - 4.75%
Investment rate of return	7.0%, net of pension plan investment expenses, including inflation*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

#### Mortality rates:

Largest 10 - Hazardous Duty: 70% of deaths are assumed to be service related

##### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

##### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year, 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

##### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

All Others (Non 10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

##### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

##### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year, 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

##### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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Note 10—Pension Plan: (Continued)

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*Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits: (Continued)*

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Largest 10 - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Increased rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%

All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Long-Term Expected Rate of Return*

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%		4.80%
		Inflation	2.50%
		*Expected arithmetic nominal return	7.30%

\* The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Discount Rate*

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2019, the rate contributed by the employer for the County and Component Unit School Board (nonprofessional) Retirement Plans will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2019 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

*Changes in Net Pension Liability*

	Primary Government		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2016	\$ 57,684,262	\$ 48,785,625	\$ 8,898,637
Changes for the year:			
Service cost	\$ 2,010,667	\$ -	\$ 2,010,667
Interest	3,957,108	-	3,957,108
Changes of assumptions	(308,817)	-	(308,817)
Differences between expected and actual experience	(526,442)	-	(526,442)
Contributions - employer	-	1,694,138	(1,694,138)
Contributions - employee	-	944,891	(944,891)
Net investment income	-	5,992,864	(5,992,864)
Benefit payments, including refunds of employee contributions	(2,308,290)	(2,308,290)	-
Administrative expenses	-	(33,568)	33,568
Other changes	-	(5,382)	5,382
Net changes	\$ 2,824,226	\$ 6,284,653	\$ (3,460,427)
Balances at June 30, 2017	\$ 60,508,488	\$ 55,070,278	\$ 5,438,210



COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Changes in Net Pension Liability (Asset)*

	Component School Board (nonprofessional)		
	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) - (b)
Balances at June 30, 2016	\$ 11,897,913	\$ 12,364,536	\$ (466,623)
Changes for the year:			
Service cost	\$ 407,359	\$ -	\$ 407,359
Interest	813,886	-	813,886
changes of assumptions	(145,976)	-	(145,976)
Differences between expected and actual experience	(451,319)	-	(451,319)
Contributions - employer	-	156,205	(156,205)
Contributions - employee	-	211,109	(211,109)
Net investment income	-	1,500,771	(1,500,771)
Benefit payments, including refunds of employee contributions	(541,939)	(541,939)	-
Administrative expenses	-	(8,654)	8,654
Other changes	-	(1,337)	1,337
Net changes	\$ 82,011	\$ 1,316,155	\$ (1,234,144)
Balances at June 30, 2017	\$ 11,979,924	\$ 13,680,691	\$ (1,700,767)

*Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate*

The following presents the net pension liability (asset) of the County and Component Unit School Board (nonprofessional) using the discount rate of 7.00%, as well as what the County's and Component Unit School Board's (nonprofessional) net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Rate		
	(6.00%)	(7.00%)	(8.00%)
County			
Net Pension Liability (Asset)	\$ 14,114,161	\$ 5,438,210	\$ (1,688,594)
Component Unit School Board (nonprofessional)			
Net Pension Liability (Asset)	\$ (289,207)	\$ (1,700,767)	\$ (2,888,069)

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

For the year ended June 30, 2018, County and Component Unit School Board (nonprofessional) recognized pension expense of \$943,932 and (\$245,792), respectively. At June 30, 2018, the County and Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Primary Government		Component Unit School Board (nonprofessional)	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 159,181	\$ 429,325	\$ -	\$ 380,766
Change in assumptions	-	220,331	-	96,991
Net difference between projected and actual earnings on pension plan investments	-	801,352	-	193,696
Employer contributions subsequent to the measurement date	1,806,978	-	174,451	-
Total	<u>\$ 1,966,159</u>	<u>\$ 1,451,008</u>	<u>\$ 174,451</u>	<u>\$ 671,453</u>

\$1,806,978 and \$174,451 reported as deferred outflows of resources related to pensions resulting from the County's and Component Unit School Board's (nonprofessional) contributions, respectively, subsequent to the measurement date will be recognized as a reduction or Component of the Net Pension Liability in the fiscal year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	Primary Government	Component Unit School Board (nonprofessional)
2019	\$ (692,697)	\$ (386,090)
2020	41,828	(157,195)
2021	(127,425)	175
2022	(513,533)	(128,343)
Thereafter	-	-

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 10—Pension Plan: (Continued)

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#### Component Unit School Board (professional)

##### *Plan Description*

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information regarding the plan description can be found in the first section of this note.

##### *Contributions*

The contribution requirement for active employees is governed by §51.1-145 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

Each School Division's contractually required contribution rate for the year ended June 30, 2018 was 16.32% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015, and reflects the transfer in June 2015 of \$192,884,000 as an accelerated payback of the deferred contribution in the 2010-2012 biennium. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the School Division were \$7,247,252 and \$6,356,145 for the years ended June 30, 2018 and June 30, 2017, respectively.

##### *Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

At June 30, 2018, the school division reported a liability of \$67,223,000 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2017 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2017 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2017, the school division's proportion was .55266% as compared to .552669% at June 30, 2016.

For the year ended June 30, 2018, the school division recognized pension expense of \$4,915,000. Since there was a change in proportionate share between June 30, 2016 and June 30, 2017 measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

Component Unit School Board (professional) (Continued)

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)*

At June 30, 2018, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 4,760,000
Change in assumptions	981,000	-
Net difference between projected and actual earnings on pension plan investments	-	2,442,000
Changes in proportion and differences between employer contributions and proportionate share of contributions	1,060,000	1,617,000
Employer contributions subsequent to the measurement date	<u>7,247,252</u>	<u>-</u>
Total	<u>\$ 9,288,252</u>	<u>\$ 8,819,000</u>

\$7,247,252 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

<u>Year ended June 30</u>	
2019	\$ (2,685,000)
2020	(195,000)
2021	(1,053,000)
2022	(2,516,000)
2023	(329,000)
Thereafter	-

Note 10—Pension Plan: (Continued)

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Component Unit School Board (professional) (Continued)

*Actuarial Assumptions*

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2016, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017.

Inflation	2.5%
Salary increases, including inflation	3.5% - 5.95%
Investment rate of return	7.0%, net of pension plan investment expenses, including inflation*

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

Mortality rates:

- Pre-Retirement:  
RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.
- Post-Retirement:  
RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.
- Post-Disablement:  
RP-2014 Disability Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

Component Unit School Board (professional) (Continued)

*Actuarial Assumptions (Continued)*

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

*Net Pension Liability*

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2017, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

		<u>Teacher Employee Retirement Plan</u>
Total Pension Liability	\$	45,417,520
Plan Fiduciary Net Position		33,119,545
Employer's Net Pension Liability (Asset)	\$	<u>12,297,975</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		72.92%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

Component Unit School Board (professional) (Continued)

*Long-Term Expected Rate of Return*

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Asests	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%		4.80%
		Inflation	2.50%
		*Expected arithmetic nominal return	7.30%

\* The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each one of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 10—Pension Plan: (Continued)

Component Unit School Board (professional) (Continued)

*Discount Rate*

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2019, the rate contributed by the school division for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2019 on, school divisions are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*

The following presents the school division's proportionate share of the net pension liability using the discount rate of 7.00%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Rate		
	(6.00%)	(7.00%)	(8.00%)
School division's proportionate share of the VRS Teacher Employee Retirement Plan Net Pension Liability (Asset)	\$ 100,387,000	\$ 67,223,000	\$ 39,790,000

*Pension Plan Fiduciary Net Position*

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2017 Comprehensive Annual Financial Report (CAFR). A copy of the 2017 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2017-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.



## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 11—Risk Management:

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The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries insurance.

#### Employee Health Insurance:

The County and School Board have contracted with private carriers to administer this activity. The County's Health Insurance Fund recognizes revenue from other fund charges and from other localities and agencies which participate in the County program. The interfund charges are reported as fund expenditures in the funds that have employees participating in the program. The Health Insurance Fund expenses represent premium payments to the private carrier. The premium payments are based on the number insured and benefits.

#### Employee Dental Insurance:

Culpeper County and Culpeper County School Board established a public entity risk pool to provide consolidated Dental Care benefits for their employees. The plan is based on a service contract with a private carrier in which bills are derived from actual expenses incurred or claims filed.

The County is a member of the Virginia Municipal Group Self Insurance Association for workers' compensation. This program is administered by a servicing contractor, which furnishes claims review and processing.

Each Association member jointly and severally agrees to assume, pay and discharge any liability. The County pays Virginia Municipal Group contributions and assessments based upon classifications and rates into a designated cash reserve fund out of which expenses of the Association and claims and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the Association may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The County continues to carry commercial insurance for all other risks of losses. During the last three fiscal years, settled claims from these risks have not exceeded commercial coverage.

### Note 12—Litigation:

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At June 30, 2018, there were no matters of litigation involving the County or which would materially affect the County's financial position should any court decisions on pending matters not be favorable to the County.

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 13—Surety Bonds:

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	<u>Amount</u>
Fidelity and Deposit Company of Maryland - Surety	
Janice Corbin, Circuit Court Clerk	\$ 25,000
David L. DeJarnette, Treasurer	400,000
Terry Yowell, Commissioner of the Revenue	3,000
Scott H. Jenkins, Sheriff	30,000
Above constitutional officers' employees - blanket bond	50,000
Aetna Casualty and Surety Company - Surety	
Lisa A. Peacock, Director of Human Services	100,000
William C. Chase, Jr., Supervisor	1,000
Steven L. Walker, Supervisor	1,000
Gary M. Deal, Supervisor	1,000
Sue D. Hansohn, Supervisor	1,000
Bradley C. Rosenberger, Supervisor	1,000
Jack C. Frazier, Supervisor	1,000
Alexa V. Fritz, Supervisor	1,000

### Note 14—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan):

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#### County:

#### *Plan Description*

In addition to the pension benefits described in Note 10, the County administers a single-employer defined benefit healthcare plan, The Culpeper County Post-Retirement Medical and Life Insurance Benefits. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the County's pension plans. The plan does not issue a publicly available financial report.

#### *Benefits Provided*

Postemployment benefits are provided to eligible retirees include Medical, Dental, and Life insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. All full-time employees who retire with 30 years of service, or at age 62 with 5 years of service are eligible. Employees with disabilities must meet service retirement eligibility to be eligible. Pre-Medicare retirees may continue to remain in the Key Care 100 Plan, which includes prescription drugs. Once the participant is Medicare eligible they are no longer eligible to remain in the plan.

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 14—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

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#### County (Continued)

##### *Plan Membership*

At June 30, 2017 (measurement date), the following employees were covered by the benefit terms:

Total active employees with coverage	\$	278
Total retirees with coverage		<u>10</u>
Total	\$	<u><u>288</u></u>

##### *Contributions*

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the County Board.

##### *Total OPEB Liability*

The County's total OPEB liability was measured as of June 30, 2017. The total OPEB liability was determined by an actuarial valuation as of that date.

##### *Actuarial Assumptions*

The total OPEB liability in the November 1, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	3.50% per year as of July 1, 2016 and June 30, 2017
Salary Increases	3.50% per year for general salary inflations as of July 1, 2016 and June 30, 2017 respectively
Discount Rate	3.58% for accounting and funding disclosures as of July 1, 2016 and June 30, 2017
Investment Rate of Return	3.5% as of July 1, 2016 and June 30, 2017

Mortality rates for Active employees and healthy retirees were based on a RPH-2015 Total Dataset Mortality Table fully generational using scale MP-2015 while mortality rates for disabled retirees were based on a RPH-2015 Disabled Mortality Table fully generational using scale MP-15. The RPH-2015 table is calculated based on a RPH-2014 table with 8 years of MP-2014 mortality improvement backed out and projected to 2015 using scale MP-2015.

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 14—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

County (Continued)

*Discount Rate*

The final equivalent single discount rate used for this year's valuation is 3.58% as of the end of the fiscal year with the expectation that the County will continue contributing the Actuarially Determined Contribution and paying the pay-go cost.

*Changes in Total OPEB Liability*

		<u>Primary Government Total OPEB Liability</u>
Balances at June 30, 2016	\$	1,914,501
Changes for the year:		
Service cost		141,817
Interest		52,314
Difference between expected and actual experience		(212,746)
Changes in assumptions		(111,650)
Contributions - employer		54,950
Net changes		<u>(75,315)</u>
Balances at June 30, 2017	\$	<u><u>1,839,186</u></u>

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate*

The following amounts present the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.58%) or one percentage point higher (4.58%) than the current discount rate:

	<u>Rate</u>		
	<u>1% Decrease (2.58%)</u>	<u>Current Discount Rate (3.58%)</u>	<u>1% Increase (4.58%)</u>
\$	1,999,219	\$ 1,839,186	\$ 1,694,718

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 14—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

County (Continued)

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates*

The following presents the total OPEB liability of the County was calculated using healthcare cost trend rates that are one percentage point lower (4.44%) or one percentage point higher (6.44%) than the current healthcare cost trend rates:

Rates		
Healthcare Cost		
1% Decrease (4.44%)	Trend (5.44%)	1% Increase (6.44%)
\$ 1,630,864	\$ 1,839,186	\$ 2,088,263

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended June 30, 2018, the County recognized OPEB expense in the amount of \$147,789. At June 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 182,354
Changes in proportional share	-	3,717
Changes in assumptions	-	95,700
Total	\$ -	\$ 281,771

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

Year Ended June 30	
2019	\$ (46,342)
2020	(46,342)
2021	(46,342)
2022	(46,342)
2023	(46,342)
Thereafter	(46,344)

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 14—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

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#### School Board:

##### *Plan Description*

The School Board Extended Service Program is a single employer defined benefit healthcare plan that offers health insurance for retirees. Employees who receive an unreduced retirement benefit from VRS, has reached Level M (or equivalent years) or the top of the administrative schedule, is a full time, salaried employee of the school division at the time of applying for the program, and is not eligible for disability retirement benefits under VRS are eligible for the program. The School Board Extended Service Program does not issue a separate GAAP basis report.

##### *Benefits Provided*

Postemployment benefits are provided to eligible retirees include Medical and Life insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. The School Board Extended Service Program is a single employer defined benefit healthcare plan that offers health insurance for retirees. Employees who receive an unreduced retirement benefit from VRS, has reached Level M (or equivalent years) or the top of the administrative schedule, is a full time, salaried employee of the school division at the time of applying for the program, and is not eligible for disability retirement benefits under VRS are eligible for the program. The School Board Extended Service Program does not issue a separate GAAP basis report.

##### *Plan Membership*

At June 30, 2017 (measurement date), the following employees were covered by the benefit terms:

Total active employees with coverage	\$	711
Total retirees with coverage		<u>28</u>
Total	\$	<u><u>739</u></u>

##### *Contributions*

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the School Board.

##### *Total OPEB Liability*

The School Board's total OPEB liability was measured as of June 30, 2017. The total OPEB liability was determined by an actuarial valuation as of that date.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 14—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

School Board: (Continued)

*Actuarial Assumptions*

The total OPEB liability in the October 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	3.50% per year as of July 1, 2016 and June 30, 2017
Salary Increases	3.50% per year for general salary inflations as of July 1, 2016 and June 30, 2017 respectively
Discount Rate	3.58% for accounting and funding disclosures as of July 1, 2016 and June 30, 2017
Investment Rate of Return	3.5% as of July 1, 2016 and June 30, 2017

Mortality rates for Active employees and healthy retirees were based on a RPH-2015 Total Dataset Mortality Table fully generational using scale MP-2015 while mortality rates for disabled retirees were based on a RPH-2015 Disabled Mortality Table fully generational using scale MP-15. The RPH-2015 table is calculated based on a RPH-2014 table with 8 years of MP-2014 mortality improvement backed out and projected to 2015 using scale MP-2015.

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

*Discount Rate*

The final equivalent single discount rate used for this year's valuation is 3.58% as of the end of the fiscal year with the expectation that the School Board will continue contributing the Actuarially Determined Contribution and paying the pay-go cost.

*Changes in Total OPEB Liability*

		Primary Government Total OPEB Liability
Balances at June 30, 2016	\$	1,638,536
Changes for the year:		
Service cost		134,111
Interest		38,797
Difference between expected and actual experience		433,235
Changes in assumptions		(93,738)
Contributions - employer		(554,459)
Net changes		(42,054)
Balances at June 30, 2017	\$	1,596,482

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 14—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

School Board: (Continued)

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate*

The following amounts present the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.58%) or one percentage point higher (4.58%) than the current discount rate:

Rate		
1% Decrease (2.58%)	Current Discount Rate (3.58%)	1% Increase (4.58%)
\$ 1,726,291	\$ 1,596,482	\$ 1,477,134

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates*

The following presents the total OPEB liability of the School Board was calculated using healthcare cost trend rates that are one percentage point lower (2.80%) or one percentage point higher (4.80%) than the current healthcare cost trend rates:

Rates		
1% Decrease (2.80%)	Healthcare Cost Trend (3.80%)	1% Increase (4.80%)
\$ 1,404,085	\$ 1,596,482	\$ 1,828,397

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*

For the year ended June 30, 2018, the School Board recognized OPEB expense in the amount of \$215,345. At June 30, 2018, the School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 379,081	\$ -
Changes in assumptions	-	82,021
Total	\$ 379,081	\$ 82,021



Note 14—Medical and Life Insurance - Pay-as-you-Go (OPEB Plan): (Continued)

School Board: (Continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources: (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense in future reporting periods as follows:

Year Ended June 30	
2019	\$ 42,437
2020	42,437
2021	42,437
2022	42,437
2023	42,437
Thereafter	84,875

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

Note 15—Health Insurance Credit (HIC) Program:

Plan Description

All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision Health Insurance Credit Program upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree’s death.

The specific information about the Political Subdivision Health Insurance Credit Program OPEB, including eligibility, coverage and benefits is set out in the table below:

POLITICAL SUBDIVISION HEALTH INSURANCE CREDIT PROGRAM PLAN PROVISIONS
<p><b>Eligible Employees</b></p> <p>The Political Subdivision Retiree Health Insurance Credit Program was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and who retire with at least 15 years of service credit.</p> <p>Eligible employees of participating employers are enrolled automatically upon employment. They include:</p> <ul style="list-style-type: none"><li>• Full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan.</li></ul>

# COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

## Note 15—Health Insurance Credit (HIC) Program: (Continued)

### Plan Description (Continued)

The specific information about the Political Subdivision Health Insurance Credit Program OPEB, including eligibility, coverage and benefits is set out in the table below:

POLITICAL SUBDIVISION HEALTH INSURANCE CREDIT PROGRAM PLAN PROVISIONS	
<b>Benefit Amounts</b>	
The political subdivision's Retiree Health Insurance Credit Program provides the following benefits for eligible employees:	
<ul style="list-style-type: none"> <li>• <b>At Retirement</b> - For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month.</li> <li>• <b>Disability Retirement</b>- For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.</li> </ul>	
<b>Health Insurance Credit Program Notes:</b>	
<ul style="list-style-type: none"> <li>• The monthly Health Insurance Credit benefit cannot exceed the individual premium amount.</li> <li>• No health insurance credit for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans.</li> <li>• Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the health insurance credit as a retiree.</li> </ul>	

### Employees Covered by Benefit Terms

As of the June 30, 2016 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	Number
Inactive members or their beneficiaries currently receiving benefits	27
Inactive members:	
Vested inactive members	1
Total inactive members	1
Active members	191
Total covered employees	219

### Contributions

The contribution requirements for active employees is governed by §51.1-1402(E) of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The School Board's nonprofessional contractually required employer contribution rate for the year ended June 30, 2018 was 0.17% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the School Board to the Health Insurance Credit Program were \$7,663 and \$7,514 for the years ended June 30, 2018 and June 30, 2017, respectively.

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 15—Health Insurance Credit (HIC) Program: (Continued)

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#### *Net HIC OPEB Liability (Asset)*

The School Board's net Health Insurance Credit OPEB liability was measured as of June 30, 2017. The total Health Insurance Credit OPEB liability was determined by an actuarial valuation performed as of June 30, 2016, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017.

#### *Actuarial Assumptions*

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2016, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017.

Inflation	2.5%
Salary increases, including inflation:	
Locality - General employees	3.5%-5.35%
Investment rate of return	7.0%, net of investment expenses, including inflation*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of the OPEB liabilities.

#### **Mortality Rates - Largest Ten Locality Employers - General Employees**

##### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

##### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

##### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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Note 15—Health Insurance Credit (HIC) Program: (Continued)

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*Actuarial Assumptions (Continued)*

**Mortality Rates - Largest Ten Locality Employers - General Employees (Continued)**

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 15—Health Insurance Credit (HIC) Program: (Continued)

*Actuarial Assumptions (Continued)*

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees: (Continued)**

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%

**Mortality Rates - Largest Ten Locality Employers - Hazardous Duty Employees**

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Increased disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 15—Health Insurance Credit (HIC) Program: (Continued)

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#### *Actuarial Assumptions (Continued)*

##### **Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees**

###### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

###### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

###### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

# COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

## Note 15—Health Insurance Credit (HIC) Program: (Continued)

### *Long-Term Expected Rate of Return*

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%		4.80%
		Inflation	2.50%
		*Expected arithmetic nominal return	7.30%

\*The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

### *Discount Rate*

The discount rate used to measure the total HIC OPEB liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2019, the rate contributed by the entity for the HIC OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2019 on, employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 15—Health Insurance Credit (HIC) Program: (Continued)

*Changes in Net HIC OPEB Liability*

	Increase (Decrease)		
	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2016	\$ 223,909	\$ 220,636	\$ 3,273
Changes for the year:			
Service cost	\$ 7,155	\$ -	\$ 7,155
Interest	15,460	-	15,460
Benefit changes	-	-	-
Differences between expected and actual experience	-	-	-
Assumption changes	(5,182)	-	(5,182)
Contributions - employer	-	7,526	(7,526)
Net investment income	-	25,657	(25,657)
Benefit payments	(6,119)	(6,119)	-
Administrative expenses	-	(417)	417
Other changes	-	1,291	(1,291)
Net changes	\$ 11,314	\$ 27,938	\$ (16,624)
Balances at June 30, 2017	\$ 235,223	\$ 248,574	\$ (13,351)

*Sensitivity of the School Board's Health Insurance Credit Net OPEB Liability to Changes in the Discount Rate*

The follow presents the School Board's Health Insurance Credit Program net HIC OPEB liability using the discount rate of 7.00%, as well as what the School Board's net HIC OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Rate		
	1% Decrease (6.00%)	Current Discount (7.00%)	1% Increase (8.00%)
Culpeper County School Board Net HIC OPEB Liability (Asset)	\$ 9,594	\$ (13,351)	\$ (33,045)



COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 15—Health Insurance Credit (HIC) Program: (Continued)

*Health Insurance Credit Program OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Health Insurance Credit Program OPEB*

For the year ended June 30, 2018, the *School Board* recognized Health Insurance Credit Program OPEB expense of \$3,298. At June 30, 2018, the *School Board* reported deferred outflows of resources and deferred inflows of resources related to the School Board's Health Insurance Credit Program from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Net difference between projected and actual earnings on HIC OPEB plan investments	-	8,106
Change in assumptions	-	4,290
Employer contributions subsequent to the measurement date	7,663	-
Total	\$ 7,663	\$ 12,396

\$7,663 reported as deferred outflows of resources related to the HIC OPEB resulting from the School Board's contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

Year Ended June 30	
2019	\$ (2,918)
2020	(2,918)
2021	(2,918)
2022	(2,920)
2023	(722)
Thereafter	-

**Note 16—Teacher Employee Health Insurance Credit (HIC) Program (OPEB Plan):**

*Plan Description*

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee Health Insurance Credit Program. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher Health Insurance Credit Program OPEB, including eligibility, coverage, and benefits is set out in the table below:

TEACHER EMPLOYEE HEALTH INSURANCE CREDIT PROGRAM PLAN PROVISIONS
<p><b>Eligible Employees</b></p> <p>The Teacher Employee Retiree Health Insurance Credit Program was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit.</p> <p>Eligible employees are enrolled automatically upon employment. They include:</p> <ul style="list-style-type: none"> <li>• Full-time permanent (professional) salaried employees of public school divisions covered under VRS.</li> </ul>
<p><b>Benefit Amounts</b></p> <p>The Teacher Employee Retiree Health Insurance Credit Program provides the following benefits for eligible employees:</p> <ul style="list-style-type: none"> <li>• <b><u>At Retirement</u></b> - For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount.</li> <li>• <b><u>Disability Retirement</u></b> - For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: <ul style="list-style-type: none"> <li>○ \$4.00 per month, multiplied by twice the amount of service credit, or</li> <li>○ \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.</li> </ul> </li> </ul>
<p><b>Health Insurance Credit Program Notes:</b></p> <ul style="list-style-type: none"> <li>• The monthly Health Insurance Credit benefit cannot exceed the individual premium amount.</li> <li>• Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the health insurance credit as a retiree.</li> </ul>

**Note 16—Teacher Employee Health Insurance Credit (HIC) Program (OPEB Plan): (Continued)**

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***Contributions***

The contribution requirements for active employees is governed by §51.1-1401(E) of the Code of Virginia, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2018 was 1.23% of covered employee compensation for employees in the VRS Teacher Employee Health Insurance Credit Program. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee Health Insurance Credit Program were 546,208 and \$481,263 for the years ended June 30, 2018 and June 30, 2017, respectively.

***Teacher Employee Health Insurance Credit Program OPEB Liabilities, Teacher Employee Health Insurance Credit Program OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee Health Insurance Credit Program OPEB***

At June 30, 2018, the school division reported a liability of \$6,982,000 for its proportionate share of the VRS Teacher Employee Health Insurance Credit Program Net OPEB Liability. The Net VRS Teacher Employee Health Insurance Credit Program OPEB Liability was measured as of June 30, 2017 and the total VRS Teacher Employee Health Insurance Credit Program OPEB liability used to calculate the Net VRS Teacher Employee Health Insurance Credit Program OPEB Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net VRS Teacher Employee Health Insurance Credit Program OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee Health Insurance Credit Program OPEB plan for the year ended June 30, 2017 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2017, the school division's proportion of the VRS Teacher Employee Health Insurance Credit Program was 0.5504% as compared to 0.5526% at June 30, 2016.

For the year ended June 30, 2018, the school division recognized VRS Teacher Employee Health Insurance Credit Program OPEB expense of \$564,000. Since there was a change in proportionate share between June 30, 2016 and June 30, 2017, a portion of the VRS Teacher Employee Health Insurance Credit Program Net OPEB expense was related to deferred amounts from changes in proportion.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 16—Teacher Employee Health Insurance Credit (HIC) Program (OPEB Plan): (Continued)

*Teacher Employee Health Insurance Credit Program OPEB Liabilities, Teacher Employee Health Insurance Credit Program OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee Health Insurance Credit Program OPEB: (Continued)*

At June 30, 2018, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee Health Insurance Credit Program OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	-	13,000
Change in assumptions	-	71,000
Change in proportion	-	25,000
Employer contributions subsequent to the measurement date	546,208	-
Total	\$ 546,208	\$ 109,000

\$546,208 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>Year Ended June 30</u>	
2019	\$ (18,000)
2020	(18,000)
2021	(18,000)
2022	(18,000)
2023	(15,000)
Thereafter	(22,000)

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 16—Teacher Employee Health Insurance Credit (HIC) Program (OPEB Plan): (Continued)

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#### *Actuarial Assumptions*

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee Health Insurance Credit Program was based on an actuarial valuation as of June 30, 2016, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017.

Inflation	2.5%
Salary increases, including inflation: Teacher employees	3.5%-5.95%
Investment rate of return	7.0%, net of investment expenses, including inflation*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of OPEB liabilities.

#### **Mortality Rates - Teachers**

##### Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

##### Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

##### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; 115% of rates for males and females.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 16—Teacher Employee Health Insurance Credit (HIC) Program (OPEB Plan): (Continued)

*Actuarial Assumptions: (Continued)*

**Mortality Rates - Teachers: (Continued)**

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

***Net Teacher Employee HIC OPEB Liability***

The net OPEB liability (NOL) for the Teacher Employee Health Insurance Credit Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2017, NOL amounts for the VRS Teacher Employee Health Insurance Credit Program is as follows (amounts expressed in thousands):

		Teacher Employee HIC OPEB Plan
Total Teacher Employee HIC OPEB Liability	\$	1,364,702
Plan Fiduciary Net Position		96,091
Teacher Employee net HIC OPEB Liability (Asset)	\$	1,268,611

Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability	7.04%
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The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

## Note 16—Teacher Employee Health Insurance Credit (HIC) Program (OPEB Plan): (Continued)

### *Long-Term Expected Rate of Return*

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%		4.80%
		Inflation	2.50%
		*Expected arithmetic nominal return	7.30%

\*The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

### *Discount Rate*

The discount rate used to measure the total Teacher Employee HIC OPEB was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2019, the rate contributed by each school division for the VRS Teacher Employee Health Insurance Credit Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2019 on, all agencies are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.



## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

### Note 16—Teacher Employee Health Insurance Credit (HIC) Program (OPEB Plan): (Continued)

#### *Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate*

The follow presents the school division's proportionate share of the VRS Teacher Employee Health Insurance Credit Program net HIC OPEB liability using the discount rate of 7.00%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

		Rate		
		1% Decrease	Current Discount	1% Increase
		(6.00%)	(7.00%)	(8.00%)
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan				
Net HIC OPEB Liability	\$	7,793,000	\$ 6,982,000	\$ 6,293,000

#### *Teacher Employee HIC OPEB Fiduciary Net Position*

Detailed information about the VRS Teacher Employee Health Insurance Credit Program's Fiduciary Net Position is available in the separately issued VRS 2017 Comprehensive Annual Financial Report (CAFR). A copy of the 2017 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2017-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### *Health Insurance Credit Program Plan Data*

Information about the VRS Political Subdivision Health Insurance Credit Program is available in the separately issued VRS 2017 Comprehensive Annual Financial Report (CAFR). A copy of the 2017 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2017-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

### Note 17—Group Life Insurance (GLI) Program (OPEB Plan):

#### *Plan Description*

All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS Group Life Insurance Program upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic Group Life Insurance benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the Group Life Insurance Program OPEB.



**Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)**

***Plan Description: (Continued)***

The specific information for Group Life Insurance Program OPEB, including eligibility, coverage and benefits is set out in the table below:

GROUP LIFE INSURANCE PROGRAM PLAN PROVISIONS
<p><b>Eligible Employees</b></p> <p>The Group Life Insurance Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program, including the following employers that do not participate in VRS for retirement:</p> <ul style="list-style-type: none"> <li>• City of Richmond</li> <li>• City of Portsmouth</li> <li>• City of Roanoke</li> <li>• City of Norfolk</li> <li>• Roanoke City School Board</li> </ul> <p>Basic group life insurance coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their member contributions and accrued interest.</p>
<p><b>Benefit Amounts</b></p> <p>The benefits payable under the Group Life Insurance Program have several components.</p> <ul style="list-style-type: none"> <li>• <b><u>Natural Death Benefit</u></b> - The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled.</li> <li>• <b><u>Accidental Death Benefit</u></b> - The accidental death benefit is double the natural death benefit.</li> <li>• <b><u>Other Benefit Provisions</u></b> - In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include: <ul style="list-style-type: none"> <li>○ Accidental dismemberment benefit</li> <li>○ Safety belt benefit</li> <li>○ Repatriation benefit</li> <li>○ Felonious assault benefit</li> <li>○ Accelerated death benefit option</li> </ul> </li> </ul>
<p><b>Reduction in Benefit Amounts</b></p> <p>The benefit amounts provided to members covered under the Group Life Insurance Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.</p>
<p><b>Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)</b></p> <p>For covered members with at least 30 years of creditable service, there is a minimum benefit payable under the Group Life Insurance Program. The minimum benefit was set at \$8,000 by statute. The amount is increased annually based on the VRS Plan 2 cost-of-living adjustment and is currently \$8,111.</p>

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

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#### *Contributions*

The contribution requirements for the Group Life Insurance Program are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the Group Life Insurance Program was 1.31% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.79% (1.31% x 60%) and the employer component was 0.52% (1.31% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2018 was 0.52% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2015. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Program from the entity were \$96,765 and \$93,640 for the years ended June 30, 2018 and June 30, 2017, respectively, for the County; \$23,621 and \$23,161 for the years ended June 30, 2018 and June 30, 2017, respectively, for the School Board (nonprofessional); and \$232,694 and \$204,645 for the years ended June 30, 2018 and June 30, 2017, respectively, for the School Board (professional).

#### *GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB*

At June 30, 2018, the entity reported a liability of \$1,456,000, \$360,000, and \$3,545,000 for the County, School Board Nonprofessional, and School Board Professional, respectively, for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2017 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation as of that date. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the Group Life Insurance Program for the year ended June 30, 2017 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2017, the participating employer's proportion was 0.09680%, 0.02394%, and 0.23558% as compared to 0.09369%, 0.02261%, and 0.23452% at June 30, 2016 for the County, School Board Nonprofessional, and School Board Professional, respectively.

For the year ended June 30, 2018, the participating employer recognized GLI OPEB expense of \$24,000, \$8,000, and \$43,000 for the County, School Board Nonprofessional, and School Board Professional, respectively. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

*GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB: (Continued)*

At June 30, 2018, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<b>Primary Government</b>		
Differences between expected and actual experience	\$ -	\$ 32,000
Net difference between projected and actual earnings on GLI OPEB program investments	-	55,000
Change in assumptions	-	75,000
Changes in proportion	46,000	-
Employer contributions subsequent to the measurement date	96,765	-
<b>Total Primary Government</b>	<b>\$ 142,765</b>	<b>\$ 162,000</b>
<b>Component Unit School Board (nonprofessional)</b>		
Differences between expected and actual experience	\$ -	\$ 7,000
Net difference between projected and actual earnings on GLI OPEB program investments	-	14,000
Change in assumptions	-	19,000
Changes in proportion	19,000	-
Employer contributions subsequent to the measurement date	23,621	-
<b>Total Component Unit School Board (nonprofessional)</b>	<b>\$ 42,621</b>	<b>\$ 40,000</b>
<b>Component Unit School Board (professional)</b>		
Differences between expected and actual experience	\$ -	\$ 79,000
Net difference between projected and actual earnings on GLI OPEB program investments	-	133,000
Change in assumptions	-	183,000
Changes in proportion	16,000	-
Employer contributions subsequent to the measurement date	232,694	-
<b>Total Component Unit School Board (professional)</b>	<b>\$ 248,694</b>	<b>\$ 395,000</b>

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

*GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB (Continued)*

\$96,765, \$23,621 and \$232,694 for the County, School Board Nonprofessional, and School Board Professional, respectively, reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended June 30	Primary Government	Component Unit School Board (nonprofessional)	Component Unit School Board (professional)
2019	\$ (25,000)	\$ (4,000)	\$ (78,000)
2020	(25,000)	(4,000)	(78,000)
2021	(25,000)	(4,000)	(78,000)
2022	(25,000)	(4,000)	(78,000)
2023	(12,000)	(2,000)	(45,000)
Thereafter	(4,000)	(3,000)	(22,000)

*Actuarial Assumptions*

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2016, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2017.

Inflation	2.5%
Salary increases, including inflation:	
General state employees	3.5% - 5.35%
Teachers	3.5%-5.95%
SPORS employees	3.5%-4.75%
VaLORS employees	3.5%-4.75%
JRS employees	4.5%
Locality - General employees	3.5%-5.35%
Locality - Hazardous Duty employees	3.5%-4.75%
Investment rate of return	7.0%, net of investment expenses, including inflation*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of OPEB liabilities.

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

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#### *Actuarial Assumptions: (Continued)*

##### Mortality Rates - General State Employees

###### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males set back 1 year, 85% of rates; females set back 1 year.

###### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase compounded from ages 70 to 85.

###### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males 115% of rates; females 130% of rates.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 25%

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

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*Actuarial Assumptions: (Continued)*

**Mortality Rates - Teachers**

Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

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#### *Actuarial Assumptions: (Continued)*

##### **Mortality Rates - SPORS Employees**

###### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

###### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

###### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020 and reduced margin for future improvement in accordance with experience
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 85%

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

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*Actuarial Assumptions: (Continued)*

**Mortality Rates - VaLORS Employees**

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020 and reduced margin for future improvement in accordance with experience
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 50% to 35%



COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

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*Actuarial Assumptions: (Continued)*

**Mortality Rates - JRS Employees**

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males set back 1 year, 85% of rates; females set back 1 year.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% compounding increase from ages 70 to 85.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males 115% of rates; females 130% of rates.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Decreased rates at first retirement eligibility
Withdrawal Rates	No change
Disability Rates	Removed disability rates
Salary Scale	No change

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

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*Actuarial Assumptions: (Continued)*

**Mortality Rates - Largest Ten Locality Employers - General Employees**

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

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*Actuarial Assumptions: (Continued)*

**Mortality Rates - Non-Largest Ten Locality Employers - General Employees**

Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%

## COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

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### Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

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#### *Actuarial Assumptions: (Continued)*

##### **Mortality Rates - Largest Ten Locality Employers - Hazardous Duty Employees**

**Pre-Retirement:**

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

**Post-Retirement:**

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

**Post-Disablement:**

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Increased disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%

##### **Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees**

**Pre-Retirement:**

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

**Post-Retirement:**

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

**Post-Disablement:**

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

*Actuarial Assumptions: (Continued)*

**Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees: (Continued)**

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

**NET GLI OPEB Liability**

The net OPEB liability (NOL) for the Group Life Insurance Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2017, NOL amounts for the Group Life Insurance Program is as follows (amounts expressed in thousands):

		<b>Group Life Insurance OPEB Program</b>
Total GLI OPEB Liability	\$	2,942,426
Plan Fiduciary Net Position		1,437,586
Employers' Net GLI OPEB Liability (Asset)	\$	1,504,840
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		48.86%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

*Long-Term Expected Rate of Return*

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	15.00%	9.53%	1.43%
Total	100.00%		4.80%
		Inflation	2.50%
		*Expected arithmetic nominal return	7.30%

\*The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

*Discount Rate*

The discount rate used to measure the total GLI OPEB liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2019, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2019 on, employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

COUNTY OF CULPEPER, VIRGINIA

Notes to Financial Statements  
At June 30, 2018 (Continued)

Note 17—Group Life Insurance (GLI) Program (OPEB Plan): (Continued)

*Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate*

The follow presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 7.00%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	Rate		
	1% Decrease (6.00%)	Current Discount (7.00%)	1% Increase (8.00%)
County's proportionate share of the Group Life Insurance Program			
Net OPEB Liability	\$ 1,884,000	\$ 1,456,000	\$ 1,110,000
School Board(nonprofessional)'s proportionate share of the Group Life Insurance Program			
Net OPEB Liability	\$ 466,000	\$ 360,000	\$ 275,000
School Board(professional)'s proportionate share of the Group Life Insurance Program			
Net OPEB Liability	\$ 4,585,000	\$ 3,545,000	\$ 2,702,000

*Group Life Insurance Program Fiduciary Net Position*

Detailed information about the Group Life Insurance Program's Fiduciary Net Position is available in the separately issued VRS 2017 Comprehensive Annual Financial Report (CAFR). A copy of the 2017 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2017-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# COUNTY OF CULPEPER, VIRGINIA

## Notes to Financial Statements At June 30, 2018 (Continued)

### Note 18—Adoption of Accounting Principles:

The County implemented the financial reporting provisions of Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* during the fiscal year ended June 30, 2018. This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures related to postemployment benefits other than pensions (other postemployment benefits or OPEB). Note disclosure and required supplementary information requirements about OPEB are also addressed. The requirements of this Statement will improve accounting and financial reporting by state and local governments for OPEB. In addition, the County implemented Governmental Accounting Standards Board Statement No. 85, *Omnibus 2017* during the fiscal year ended June 30, 2018. This Statement addresses practice issues identified during implementation and application of certain GASB statements for a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OPEB)). The implementation of these Statements resulted in the following restatement of net position:

	Governmental Activities	General Fund	Landfill Fund	Business-Type Activities			Total Business - Type Activities	Component Unit School Board
				Water and Sewer Fund	Airport Fund	Water and Sewer Authority		
Net Postion, beginning of year, as previously reported	\$ 51,626,625	\$ 32,730,648	\$ 4,381,270	\$ 2,043,230	\$ 10,172,107	\$ 20,967,730	\$ 37,564,337	\$ (13,451,398)
Town of Culpeper's share of E-911	(714,328)	(714,328)	-	-	-	-	-	-
Implementation of GASB 75:								
Health insurance OPEB	(1,281,021)	-	(22,017)	(13,210)	(12,253)	-	(47,480)	(911,536)
Group life insurance OPEB	(1,499,162)	-	(14,808)	(23,500)	(10,530)	-	(48,838)	(4,254,000)
VRS Health Insurance Credit OPEB	-	-	-	-	-	-	-	(6,522,747)
Net Postion, beginning of year, as restated	<u>\$ 48,132,114</u>	<u>\$ 32,016,320</u>	<u>\$ 4,344,445</u>	<u>\$ 2,006,520</u>	<u>\$ 10,149,324</u>	<u>\$ 20,967,730</u>	<u>\$ 37,468,019</u>	<u>\$ (25,139,681)</u>

### Note 19—Upcoming Pronouncements:

Statement No. 83, *Certain Asset Retirement Obligations*, addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.

Statement No. 84, *Fiduciary Activities*, establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. This Statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018.



**Note 19—Upcoming Pronouncements: (Continued)**

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Statement No. 87, *Leases*, increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*, clarifies which liabilities governments should include when disclosing information related to debt. It defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. The Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. For notes to financial statements related to debt, it requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018.

Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*, enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and simplifies accounting for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5-22 of Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*, which are superseded by this Statement. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. This Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

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### **REQUIRED SUPPLEMENTARY INFORMATION**

Note to Required Supplementary Information:

Presented budgets were prepared in accordance with accounting principles generally accepted in the United States of America.

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Schedule of Revenues, Expenditures and Changes in Fund Balances --  
 Budget and Actual -- General Fund  
 Year Ended June 30, 2018

	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Revenues:				
General property taxes	\$ 59,269,202	\$ 59,269,202	\$ 63,368,224	\$ 4,099,022
Other local taxes	8,748,959	8,748,959	9,361,605	612,646
Permits, privilege fees and regulatory licenses	692,500	692,500	944,909	252,409
Fines and forfeitures	41,000	41,000	45,371	4,371
Revenue from use of money and property	480,979	480,979	629,710	148,731
Charges for services	3,563,207	3,761,800	3,860,587	98,787
Miscellaneous	138,000	217,183	675,503	458,320
Recovered costs	452,970	452,970	450,697	(2,273)
Intergovernmental:				
Commonwealth	16,465,585	17,206,107	14,560,502	(2,645,605)
Federal	5,129,756	5,523,841	5,853,654	329,813
Total revenues	\$ 94,982,158	\$ 96,394,541	\$ 99,750,762	\$ 3,356,221
Expenditures:				
Current:				
General government administration:				
Legislative:				
Board of supervisors	\$ 275,498	\$ 269,211	\$ 264,590	\$ 4,621
General and financial administration:				
County administration	\$ 497,228	\$ 592,447	\$ 458,840	\$ 133,607
County attorney	259,826	337,802	337,800	2
Human resources	224,905	241,181	232,610	8,571
Procurement	318,113	327,454	290,313	37,141
Auditor	56,000	56,000	52,500	3,500
Commissioner of the Revenue	697,266	701,449	559,190	142,259
Reassessment	504,752	505,752	456,178	49,574
Board of equalization	14,754	14,754	431	14,323
Treasurer	607,197	608,022	494,386	113,636
Department of finance and budget	551,351	529,951	529,141	810
Information systems	502,938	504,238	406,011	98,227
Records management	223,072	223,822	216,684	7,138
Other general and financial administration	17,000	17,000	12,854	4,146
Total general and financial administration	\$ 4,474,402	\$ 4,659,872	\$ 4,046,938	\$ 612,934
Board of Elections:				
Electoral board and officials	\$ 153,580	\$ 168,355	\$ 125,328	\$ 43,027
Registrar	175,284	175,784	166,851	8,933
Total board of elections	\$ 328,864	\$ 344,139	\$ 292,179	\$ 51,960
Total general government administration	\$ 5,078,764	\$ 5,273,222	\$ 4,603,707	\$ 669,515

Schedule of Revenues, Expenditures and Changes in Fund Balances --  
 Budget and Actual -- General Fund  
 Year Ended June 30, 2018 (Continued)

	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Expenditures: (continued)				
Judicial administration:				
Courts:				
Circuit court	\$ 91,984	\$ 93,234	\$ 81,855	\$ 11,379
Clerk of the circuit court	732,179	759,203	710,016	49,187
Victim assistance program	158,165	161,565	161,184	381
Sheriff	1,244,302	1,310,940	1,310,938	2
Other courts	60,480	74,671	41,256	33,415
Total courts	\$ 2,287,110	\$ 2,399,613	\$ 2,305,249	\$ 94,364
Commonwealth's attorney:				
Commonwealth's attorney	\$ 1,176,473	\$ 1,176,286	\$ 963,761	\$ 212,525
Criminal justice services	598,962	603,304	521,594	81,710
Total commonwealth attorney	\$ 1,775,435	\$ 1,779,590	\$ 1,485,355	\$ 294,235
Total judicial administration	\$ 4,062,545	\$ 4,179,203	\$ 3,790,604	\$ 388,599
Public safety:				
Law enforcement and traffic control:				
Sheriff	\$ 6,191,905	\$ 6,671,557	\$ 6,633,114	\$ 38,443
Other law enforcement and traffic control	95,944	123,301	162,096	(38,795)
E-911	2,280,547	2,289,797	1,965,586	324,211
Total law enforcement and traffic control	\$ 8,568,396	\$ 9,084,655	\$ 8,760,796	\$ 323,859
Fire and rescue services:				
Fire and rescue	\$ 2,063,762	\$ 2,056,012	\$ 1,959,368	\$ 96,644
State forest fire extinction	9,085	9,085	9,085	-
Total fire and rescue services	\$ 2,072,847	\$ 2,065,097	\$ 1,968,453	\$ 96,644
Correction and detention:				
Jail	\$ 2,732,776	\$ 2,506,863	\$ 2,506,857	\$ 6
Outside jail services	950,000	1,066,360	1,066,360	-
Supervision plan services	52,921	52,921	45,198	7,723
Probation office	460,500	442,500	441,551	949
Total correction and detention	\$ 4,196,197	\$ 4,068,644	\$ 4,059,966	\$ 8,678
Inspections:				
Building	\$ 583,876	\$ 586,391	\$ 528,190	\$ 58,201

Schedule of Revenues, Expenditures and Changes in Fund Balances --  
 Budget and Actual -- General Fund  
 Year Ended June 30, 2018 (Continued)

	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Expenditures: (continued)				
Public safety: (continued)				
Other protection:				
Animal control	\$ 751,660	\$ 853,647	\$ 807,773	\$ 45,874
Medical examiner	750	750	700	50
Emergency services	2,302,785	2,313,635	2,207,217	106,418
Total other protection	\$ 3,055,195	\$ 3,168,032	\$ 3,015,690	\$ 152,342
Total public safety	\$ 18,476,511	\$ 18,972,819	\$ 18,333,095	\$ 639,724
Public works:				
Maintenance of general buildings and grounds:				
General properties	\$ 1,556,878	\$ 1,856,731	\$ 1,244,864	\$ 611,867
Total public works	\$ 1,556,878	\$ 1,856,731	\$ 1,244,864	\$ 611,867
Health and welfare:				
Health:				
Local health department	\$ 372,253	\$ 372,253	\$ 372,253	\$ -
Mental health and community services:				
Community services	\$ 560,082	\$ 565,246	\$ 564,246	\$ 1,000
Welfare:				
Community youth services	\$ 4,387,841	\$ 4,251,441	\$ 4,014,801	\$ 236,640
Culpeper cable commission	108,867	108,867	108,867	-
Options	271,630	281,042	268,232	12,810
Social services administration	7,431,276	7,455,813	6,357,116	1,098,697
Full circle thrift	241,100	241,200	249,683	(8,483)
Wheels for work	6,150	6,150	21,062	(14,912)
Cosmetology center	360,914	360,914	398,890	(37,976)
Daycare	1,576,019	1,576,019	2,133,882	(557,863)
Families first	212,600	212,625	213,967	(1,342)
Healthy families	-	583,372	85,059	498,313
Early Headstart	1,164,190	1,331,290	997,308	333,982
Headstart	1,414,011	1,634,996	1,455,885	179,111
Total welfare	\$ 17,174,598	\$ 18,043,729	\$ 16,304,752	\$ 1,738,977
Total health and welfare	\$ 18,106,933	\$ 18,981,228	\$ 17,241,251	\$ 1,739,977
Education:				
Contributions to community colleges	\$ 6,000	\$ 6,000	\$ 6,000	\$ -
Contributions to Piedmont Tech	130,958	130,958	202,371	(71,413)
Contributions to Component Unit School Board	34,020,486	34,020,486	33,768,614	251,872
Total education	\$ 34,157,444	\$ 34,157,444	\$ 33,976,985	\$ 180,459

Schedule of Revenues, Expenditures and Changes in Fund Balances --  
 Budget and Actual -- General Fund  
 Year Ended June 30, 2018 (Continued)

	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Expenditures: (continued)				
Parks, recreation and cultural:				
Parks and recreation:				
Parks and recreation	\$ 477,503	\$ 517,671	\$ 438,750	\$ 78,921
Community complex	536,233	945,464	899,027	46,437
Total parks and recreation	\$ 1,013,736	\$ 1,463,135	\$ 1,337,777	\$ 125,358
Library:				
Library	\$ 1,101,443	\$ 1,131,212	\$ 1,056,426	\$ 74,786
Total parks, recreation and cultural	\$ 2,115,179	\$ 2,594,347	\$ 2,394,203	\$ 200,144
Community development:				
Planning and community development:				
Planning	\$ 645,849	\$ 619,349	\$ 565,939	\$ 53,410
Zoning board	4,500	4,500	761	3,739
Economic development	942,494	1,050,116	916,440	133,676
Total planning and community development	\$ 1,592,843	\$ 1,673,965	\$ 1,483,140	\$ 190,825
Environmental management:				
Soil and water conservation district	\$ 77,451	\$ 77,451	\$ 77,451	\$ -
Cooperative extension program:				
VPI extension	\$ 200,355	\$ 200,355	\$ 171,902	\$ 28,453
Total community development	\$ 1,870,649	\$ 1,951,771	\$ 1,732,493	\$ 219,278
Nondepartmental:				
Employee benefits	\$ 89,000	\$ 119,479	\$ -	\$ 119,479
Total nondepartmental	\$ 89,000	\$ 119,479	\$ -	\$ 119,479
Debt service:				
Principal retirement	\$ 5,830,252	\$ 5,830,252	\$ 5,830,252	\$ -
Interest and fiscal charges	2,950,589	2,950,589	2,944,639	5,950
Total debt service	\$ 8,780,841	\$ 8,780,841	\$ 8,774,891	\$ 5,950
Total expenditures	\$ 94,294,744	\$ 96,867,085	\$ 92,092,093	\$ 4,774,992
Excess (deficiency) of revenues over (under) expenditures	\$ 687,414	\$ (472,544)	\$ 7,658,669	\$ 8,131,213
Other financing sources (uses):				
Transfers (out)	\$ (4,731,522)	\$ (4,731,522)	\$ (4,373,901)	\$ 357,621
Total other financing sources (uses)	\$ (4,731,522)	\$ (4,731,522)	\$ (4,373,901)	\$ 357,621
Changes in fund balances	\$ (4,044,108)	\$ (5,204,066)	\$ 3,284,768	\$ 8,488,834
Fund balances at beginning of year, as restated	4,044,108	5,204,066	32,016,320	26,812,254
Fund balances at end of year	\$ -	\$ -	\$ 35,301,088	\$ 35,301,088



Schedule of Changes in Net Pension Liability and Related Ratios  
Primary Government  
Years Ended June 30, 2015 through June 30, 2018

	2014	2015	2016	2017
<b>Total pension liability</b>				
Service cost	\$ 1,773,851	\$ 1,919,125	\$ 2,004,919	\$ 2,010,667
Interest	3,283,915	3,486,386	3,694,889	3,957,108
Changes of benefit terms	-	-	-	-
Differences between expected and actual experience	-	(208,709)	315,239	(526,442)
Changes in assumptions	-	-	-	(308,817)
Benefit payments, including refunds of employee contributions	(2,124,091)	(2,206,552)	(2,229,824)	(2,308,290)
<b>Net change in total pension liability</b>	<b>\$ 2,933,675</b>	<b>\$ 2,990,250</b>	<b>\$ 3,785,223</b>	<b>\$ 2,824,226</b>
<b>Total pension liability - beginning</b>	<b>47,975,114</b>	<b>50,908,789</b>	<b>53,899,039</b>	<b>57,684,262</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 50,908,789</b>	<b>\$ 53,899,039</b>	<b>\$ 57,684,262</b>	<b>\$ 60,508,488</b>
<b>Plan fiduciary net position</b>				
Contributions - employer	\$ 1,854,477	\$ 1,648,227	\$ 1,724,735	\$ 1,694,138
Contributions - employee	777,107	788,770	825,798	944,891
Net investment income	6,152,389	2,089,804	844,406	5,992,864
Benefit payments, including refunds of employee contributions	(2,124,091)	(2,206,552)	(2,229,824)	(2,308,290)
Administrative expense	(32,421)	(27,937)	(29,039)	(33,568)
Other	324	(445)	(356)	(5,382)
<b>Net change in plan fiduciary net position</b>	<b>\$ 6,627,785</b>	<b>\$ 2,291,867</b>	<b>\$ 1,135,720</b>	<b>\$ 6,284,653</b>
<b>Plan fiduciary net position - beginning</b>	<b>38,730,253</b>	<b>45,358,038</b>	<b>47,649,905</b>	<b>48,785,625</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 45,358,038</b>	<b>\$ 47,649,905</b>	<b>\$ 48,785,625</b>	<b>\$ 55,070,278</b>
<b>County's net pension liability - ending (a) - (b)</b>	<b>\$ 5,550,751</b>	<b>\$ 6,249,134</b>	<b>\$ 8,898,637</b>	<b>\$ 5,438,210</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>89.10%</b>	<b>88.41%</b>	<b>84.57%</b>	<b>91.01%</b>
<b>Covered payroll</b>	<b>\$ 15,180,815</b>	<b>\$ 15,950,558</b>	<b>\$ 16,817,837</b>	<b>\$ 17,962,959</b>
<b>County's net pension liability as a percentage of covered payroll</b>	<b>36.56%</b>	<b>39.18%</b>	<b>52.91%</b>	<b>30.27%</b>

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Changes in Net Pension Liability(Asset) and Related Ratios  
 Component Unit School Board (nonprofessional)  
 Years Ended June 30, 2015 through June 30, 2018

	2014	2015	2016	2017
<b>Total pension liability</b>				
Service cost	\$ 411,690	\$ 416,073	\$ 415,482	\$ 407,359
Interest	707,097	748,220	781,183	813,886
Changes of benefit terms	-	-	-	-
Differences between expected and actual experience	-	(130,169)	(155,229)	(451,319)
Changes in assumptions	-	-	-	(145,976)
Benefit payments, including refunds of employee contributions	(542,729)	(519,881)	(606,570)	(541,939)
<b>Net change in total pension liability</b>	<b>\$ 576,058</b>	<b>\$ 514,243</b>	<b>\$ 434,866</b>	<b>\$ 82,011</b>
<b>Total pension liability - beginning</b>	<b>10,372,746</b>	<b>10,948,804</b>	<b>11,463,047</b>	<b>11,897,913</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 10,948,804</b>	<b>\$ 11,463,047</b>	<b>\$ 11,897,913</b>	<b>\$ 11,979,924</b>
<b>Plan fiduciary net position</b>				
Contributions - employer	\$ 290,747	\$ 246,237	\$ 242,403	\$ 156,205
Contributions - employee	190,739	203,046	198,355	211,109
Net investment income	1,621,774	540,962	214,020	1,500,771
Benefit payments, including refunds of employee contributions	(542,729)	(519,881)	(606,570)	(541,939)
Administrative expense	(8,704)	(7,356)	(7,620)	(8,654)
Other	85	(112)	(90)	(1,337)
<b>Net change in plan fiduciary net position</b>	<b>\$ 1,551,912</b>	<b>\$ 462,896</b>	<b>\$ 40,498</b>	<b>\$ 1,316,155</b>
<b>Plan fiduciary net position - beginning</b>	<b>10,309,230</b>	<b>11,861,142</b>	<b>12,324,038</b>	<b>12,364,536</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 11,861,142</b>	<b>\$ 12,324,038</b>	<b>\$ 12,364,536</b>	<b>\$ 13,680,691</b>
<b>School Division's net pension liability(asset) - ending (a) - (b)</b>	<b>\$ (912,338)</b>	<b>\$ (860,991)</b>	<b>\$ (466,623)</b>	<b>\$ (1,700,767)</b>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	<b>108.33%</b>	<b>107.51%</b>	<b>103.92%</b>	<b>114.20%</b>
<b>Covered payroll</b>	<b>\$ 3,816,863</b>	<b>\$ 3,991,722</b>	<b>\$ 4,061,591</b>	<b>\$ 4,416,279</b>
<b>School Division's net pension liability as a percentage of covered payroll</b>	<b>-23.90%</b>	<b>-21.57%</b>	<b>-11.49%</b>	<b>-38.51%</b>

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan  
 Years Ended June 30, 2015 through June 30, 2018

	2014	2015	2016	2017
Employer's Proportion of the Net Pension Liability (Asset)	0.55%	0.56%	0.62%	55.00%
Employer's Proportionate Share of the Net Pension Liability (Asset)	\$ 65,904,000	\$ 70,768,000	\$ 77,450,000	\$ 67,223,000
Employer's Covered Payroll	39,847,538	41,793,330	43,492,596	43,357,060
Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	165%	169%	178%	155%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	70.88%	70.68%	70.68%	72.92%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

## Schedule of Employer Contributions

Years Ended June 30, 2009 through June 30, 2018

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
<b>Primary Government</b>					
2018	\$ 1,806,978	\$ 1,806,978	\$ -	\$ 18,435,581	9.80%
2017	1,742,407	1,742,407	-	17,962,959	9.70%
2016	1,749,055	1,749,055	-	16,817,837	10.40%
2015	1,658,858	1,658,858	-	15,950,558	10.40%
2014	1,855,096	1,855,096	-	15,180,815	12.22%
2013	1,788,622	1,788,622	-	14,636,845	12.22%
2012	1,294,749	1,294,749	-	13,744,685	9.42%
2011	1,314,180	1,314,180	-	13,950,960	9.42%
2010	1,147,393	1,147,393	-	14,218,007	8.07%
2009	1,200,499	1,200,499	-	14,876,075	8.07%
<b>Component Unit School Board (nonprofessional)</b>					
2018	\$ 174,451	\$ 174,451	\$ -	\$ 4,509,552	3.87%
2017	170,910	170,910	-	4,416,279	3.87%
2016	249,382	249,382	-	4,061,591	6.14%
2015	245,092	245,092	-	3,991,722	6.14%
2014	290,845	290,845	-	3,816,863	7.62%
2013	295,510	295,510	-	3,878,090	7.62%
2012	269,653	269,653	-	3,891,100	6.93%
2011	274,255	274,255	-	3,957,500	6.93%
2010	314,324	314,324	-	4,152,227	7.57%
2009	319,522	319,522	-	4,220,904	7.57%
<b>Component Unit School Board (professional)</b>					
2018	\$ 7,247,252	\$ 7,247,252	\$ -	\$ 44,407,179	16.32%
2017	6,356,145	6,356,145	-	43,357,060	14.66%
2016	6,115,059	6,115,059	-	43,492,596	14.06%
2015	6,060,033	6,060,033	-	41,793,330	14.50%

Current year contributions are from County of Culpeper and Culpeper County School Board's records and prior year contributions are from the VRS actuarial valuation performed each year.

The School Board Professional Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information  
Year Ended June 30, 2018

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation. The 2014 valuation includes Hybrid Retirement Plan members for the first time. The hybrid plan applies to most new employees hired on or after January 1, 2014 and not covered by enhanced hazardous duty benefits. Because this is a fairly new benefit and the number of participants was relatively small, the impact on the liabilities as of the measurement date of June 30, 2017 are not material.

**Changes of assumptions** - The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

**Largest 10 - Non-Hazardous Duty:**

Mortality Rates (pre-retirement, post-retirement)	Updated to a more current mortality table - RP-2014
Retirement Rates	Lowered rates at older ages and changed final retirement
Withdrawal Rates	Adjusted rates to better fit experience at each year age and
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

**Largest 10 - Hazardous Duty:**

Mortality Rates (pre-retirement, post-retirement)	Updated to a more current mortality table - RP-2014
Retirement Rates	Lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Increased rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%

**All Others (Non 10 Largest) - Non-Hazardous Duty:**

Mortality Rates (pre-retirement, post-retirement)	Updated to a more current mortality table - RP-2014
Retirement Rates	Lowered rates at older ages and changed final retirement
Withdrawal Rates	Adjusted rates to better fit experience at each year age and
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%

**All Others (Non 10 Largest) - Hazardous Duty:**

Mortality Rates (pre-retirement, post-retirement)	Updated to a more current mortality table - RP-2014
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

**Component Unit School Board - Professional Employees**

Mortality Rates (pre-retirement, post-retirement)	Updated to a more current mortality table - RP-2014
Retirement Rates	Lowered rates at older ages and changed final retirement
Withdrawal Rates	Adjusted rates to better fit experience at each year age and
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios  
 Primary Government  
 For the Year Ended June 30, 2018

	<u>2018</u>
Total OPEB liability	
Service cost	\$ 141,817
Interest	52,314
Changes in assumptions	(111,650)
Differences between expected and actual experience	(212,746)
Contributions - employer	54,950
Net change in total OPEB liability	\$ (75,315)
Total OPEB liability - beginning	<u>1,914,501</u>
Total OPEB liability - ending	<u><u>\$ 1,839,186</u></u>
 Covered-employee or Covered payroll	 \$ N/A
 County/City/Town/ABC's total OPEB liability (asset) as a percentage of covered-employee or covered payroll	  N/A

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios  
 Component Unit School Board  
 For the Year Ended June 30, 2018

	<u>2018</u>
<b>Total OPEB liability</b>	
Service cost	\$ 134,111
Interest	38,797
Changes in assumptions	(93,738)
Differences between expected and actual experience	433,235
Contributions - employer	(554,459)
<b>Net change in total OPEB liability</b>	<u>\$ (42,054)</u>
<b>Total OPEB liability - beginning</b>	<u>1,638,536</u>
<b>Total OPEB liability - ending</b>	<u><u>\$ 1,596,482</u></u>
 Covered-employee or Covered payroll	 \$ N/A
 County/City/Town/ABC's total OPEB liability (asset) as a percentage of covered-employee or covered payroll	  N/A

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

Notes to Required Supplementary Information - County and Component Unit School Board OPEB  
For the Year Ended June 30, 2018

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**County:**

Valuation Date: 11/1/2016

Measurement Date: 6/30/2017

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

*Methods and assumptions used to determine OPEB liability:*

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	2.85% per year as of June 30, 2017; 3.58% per year as of June 30, 2018
Inflation	2.3% per year as of June 30, 2017; 2.3% per year as of June 30, 2018
Healthcare Trend Rate	The healthcare trend rate assumption starts at 4.7% in 2017 and gradually declines to 5.50% by the year 2087
Salary Increase Rates	The salary increase rate starts at 5.35% salary increase for 1 year of service and gradually declines to 3.50% salary increase for 20 or more years of service
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality rates for active and healthy retirees was calculated using the RPH-2015 Total Dataset Mortality Table fully generational using scale MP-2015. The mortality rates for disabled retirees and calculated using the PRH-2015 Disabled Mortality Table fully generational using scale MP-2015.



Schedule of Changes in Net OPEB Liability (Asset) and Related Ratios  
 Component Unit School Board (nonprofessional)  
 Health Insurance Credit Program (HIC)  
 For the Year Ended June 30, 2018

	<u>2017</u>
<b>Total HIC OPEB Liability</b>	
Service cost	\$ 7,155
Interest	15,460
Changes of benefit terms	-
Differences between expected and actual experience	-
Changes in assumptions	(5,182)
Benefit payments	(6,119)
<b>Net change in total HIC OPEB liability</b>	<u>\$ 11,314</u>
<b>Total HIC OPEB Liability - beginning</b>	<u>223,909</u>
<b>Total HIC OPEB Liability - ending (a)</b>	<u><u>\$ 235,223</u></u>
 <b>Plan fiduciary net position</b>	
Contributions - employer	\$ 7,526
Net investment income	25,657
Benefit payments	(6,119)
Administrative expense	(417)
Other	1,291
<b>Net change in plan fiduciary net position</b>	<u>\$ 27,938</u>
<b>Plan fiduciary net position - beginning</b>	<u>220,636</u>
<b>Plan fiduciary net position - ending (b)</b>	<u><u>\$ 248,574</u></u>
 <b>School Division's net HIC OPEB liability(asset) - ending (a) - (b)</b>	 \$ (13,351)
 <b>Plan fiduciary net position as a percentage of the total HIC OPEB liability</b>	  105.68%
 <b>Covered payroll</b>	 \$ 4,420,059
 <b>School Division's net HIC OPEB liability as a percentage of covered payroll</b>	  -0.30%

Schedule is intended to show information for 10 years. Information prior to the 2018 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions  
 Component Unit School Board (nonprofessional)  
 Health Insurance Credit Program (HIC)  
 For the Years Ended June 30, 2017 through June 30, 2018

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Date	Contributions in Relation to					Contributions as a % of Covered Payroll (5)
	Contractually Required Contribution (1)	Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)		
2018	\$ 7,663	\$ 7,663	\$ -	\$ 4,507,773		0.17%
2017	7,514	7,514	-	4,420,059		0.17%

Schedule is intended to show information for 10 years. Information prior to the 2017 is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information  
 Component Unit School Board (nonprofessional)  
 Health Insurance Credit Program (HIC)  
 For the Year Ended June 30, 2018

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

**Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%

**Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Increased disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%

**Non-Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

Schedule of Culpeper County School Board's Share of Net OPEB Liability  
Teacher Health Insurance Credit Program (HIC)  
For the Year Ended June 30, 2018

Date (1)	Employer's Proportion of the Net HIC OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total HIC OPEB Liability (6)
2017	0.5504% \$	6,982,000 \$	43,357,063	16.10%	7.04%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available.  
However, additional years will be included as they become available.

## Schedule of Employer Contributions

Teacher Health Insurance Credit Program (HIC)

For the Years Ended June 30, 2009 through June 30, 2018

Date	Contributions in Relation to			Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
	Contractually Required Contribution (1)	Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)		
2018	\$ 546,208	\$ 546,208	\$ -	\$ 44,407,179	1.23%
2017	481,263	481,263	-	43,357,063	1.11%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information  
 Teacher Health Insurance Credit Program (HIC)  
 For the Year Ended June 30, 2018

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**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

Schedule of County and School Board's Share of Net OPEB Liability  
 Group Life Insurance Program  
 For the Year Ended June 30, 2018

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
<b>Primary Government</b>					
2017	0.09680% \$	1,456,000 \$	17,962,959	8.11%	48.86%
<b>Component Unit School Board (nonprofessional)</b>					
2017	0.02394% \$	360,000 \$	4,420,059	8.14%	48.86%
<b>Component Unit School Board (professional)</b>					
2017	0.23558% \$	3,545,000 \$	43,357,063	8.18%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

## Schedule of Employer Contributions

## Group Life Insurance Program

For the Years Ended June 30, 2017 through June 30, 2018

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
<b>Primary Government</b>					
2018	\$ 96,765	\$ 96,765	\$ -	\$ 18,628,639	0.52%
2017	93,640	93,640	-	17,962,959	0.52%
<b>Component Unit School Board (nonprofessional)</b>					
2018	\$ 23,621	\$ 23,621	\$ -	\$ 4,507,773	0.52%
2017	23,161	23,161	-	4,420,059	0.52%
<b>Component Unit School Board (professional)</b>					
2018	\$ 232,694	\$ 232,694	\$ -	\$ 44,407,179	0.52%
2017	204,645	204,645	-	43,357,063	0.47%

Schedule is intended to show information for 10 years. Information prior to the 2017 is not available. However, additional years will be included as they become available.



Notes to Required Supplementary Information  
Group Life Insurance Program  
For the Year Ended June 30, 2018

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since the prior actuarial valuation.

**Changes of assumptions** - The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

**General State Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 25%

**Teachers**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

**SPORS Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020 and reduced margin for future improvement in accordance with experience
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 85%

**VaLORS Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020 and reduced margin for future improvement in accordance with experience
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 50% to 35%

Notes to Required Supplementary Information  
Group Life Insurance Program  
For the Year Ended June 30, 2018 (Continued)

**JRS Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Decreased rates at first retirement eligibility
Withdrawal Rates	No change
Disability Rates	Removed disability rates
Salary Scale	No change

**Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

**Non-Largest Ten Locality Employers - General Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 15%

**Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Increased disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 70%

**Non-Largest Ten Locality Employers - Hazardous Duty Employees**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table - RP-2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

**OTHER SUPPLEMENTARY INFORMATION**

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## Combining and Individual Fund Financial Statements and Schedules

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Schedule of Revenues, Expenditures and Changes in Fund Balances --  
 Budget and Actual -- Capital Projects Fund  
 Year Ended June 30, 2018

	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Revenues:				
Revenue from use of money and property	\$ -	\$ -	\$ 14,836	\$ 14,836
Intergovernmental:				
Commonwealth	50,000	50,000	530,075	480,075
Federal Government	-	-	12,852	12,852
Total revenues	<u>\$ 50,000</u>	<u>\$ 50,000</u>	<u>\$ 557,763</u>	<u>\$ 507,763</u>
Expenditures:				
Current:				
General government administration	\$ 68,200	\$ 1,173,701	\$ 274,998	\$ 898,703
Public safety	1,037,200	5,883,185	2,895,720	2,987,465
Public works	1,499,465	1,938,785	332,313	1,606,472
Health and Welfare	-	-	12,852	(12,852)
Parks, recreation, and cultural	216,875	334,452	19,181	315,271
Total expenditures	<u>\$ 2,821,740</u>	<u>\$ 9,330,123</u>	<u>\$ 3,535,064</u>	<u>\$ 5,795,059</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ (2,771,740)</u>	<u>\$ (9,280,123)</u>	<u>\$ (2,977,301)</u>	<u>\$ 6,302,822</u>
Other financing sources (uses):				
Issuance of capital lease	\$ -	\$ -	\$ 731,464	\$ 731,464
Transfers in	2,771,740	2,771,740	2,771,740	-
Total other financing sources (uses)	<u>\$ 2,771,740</u>	<u>\$ 2,771,740</u>	<u>\$ 3,503,204</u>	<u>\$ 731,464</u>
Changes in fund balances	\$ -	\$ (6,508,383)	\$ 525,903	\$ 7,034,286
Fund balances at beginning of year	<u>-</u>	<u>6,508,383</u>	<u>4,741,026</u>	<u>(1,767,357)</u>
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,266,929</u>	<u>\$ 5,266,929</u>

Combining Statement of Net Position  
Internal Service Funds  
At June 30, 2018

	Health Insurance Fund	Dental Insurance Fund	Totals
ASSETS			
Current Assets			
Cash and cash equivalents	\$ -	\$ 100,483	\$ 100,483
Total Assets	\$ -	\$ 100,483	\$ 100,483
LIABILITIES			
Current Liabilities			
Reconciled overdraft	\$ 326,307	\$ -	\$ 326,307
NET POSITION			
Unrestricted (deficit)	\$ (326,307)	\$ 100,483	\$ (225,824)
Total Net Position	\$ (326,307)	\$ 100,483	\$ (225,824)
Total Liabilities and Net Position	\$ -	\$ 100,483	\$ 100,483

The accompanying notes to financial statements are an integral part of this statement.



Combining Statement of Revenues, Expenses and Changes in Net Position --  
Internal Service Funds  
Year Ended June 30, 2018

	Health Insurance Fund	Dental Insurance Fund	Totals
Operating revenues:			
Charges for services	\$ 3,109,893	\$ 168,569	\$ 3,278,462
Total operating revenues	\$ 3,109,893	\$ 168,569	\$ 3,278,462
Operating expenses:			
Fringe benefits	\$ 3,854,437	\$ 155,932	\$ 4,010,369
Total operating expenses	\$ 3,854,437	\$ 155,932	\$ 4,010,369
Change in net position	\$ (744,544)	\$ 12,637	\$ (731,907)
Net position at beginning of year	418,237	87,846	506,083
Net position at end of year	\$ (326,307)	\$ 100,483	\$ (225,824)

The accompanying notes to financial statements are an integral part of this statement.

Combining Statement of Cash Flows --  
Internal Service Funds  
Year Ended June 30, 2018

	Health Insurance Fund	Dental Insurance Fund	Totals
<b>Cash flows from operating activities:</b>			
Receipts from insured	\$ 3,109,893	\$ 168,569	\$ 3,278,462
Payments to suppliers	<u>(3,528,130)</u>	<u>(155,932)</u>	<u>(3,684,062)</u>
Net cash provided by (used for) operating activities	\$ <u>(418,237)</u>	\$ <u>12,637</u>	\$ <u>(405,600)</u>
Increase (decrease) in cash and cash equivalents	\$ (418,237)	\$ 12,637	\$ (405,600)
Cash and cash equivalents at beginning of year	<u>418,237</u>	<u>87,846</u>	<u>506,083</u>
Cash and cash equivalents at end of year	\$ <u><u>-</u></u>	\$ <u><u>100,483</u></u>	\$ <u><u>100,483</u></u>
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:			
Operating income (loss)	\$ <u>(744,544)</u>	\$ <u>12,637</u>	\$ <u>(731,907)</u>
Adjustments to reconcile operating loss to net cash provided by (used for) operating activities:			
Changes in operating assets and liabilities:			
(Increase) decrease in reconciled overdraft	\$ <u>326,307</u>	\$ <u>-</u>	\$ <u>326,307</u>
Net cash provided by (used for) operating activities	\$ <u><u>(418,237)</u></u>	\$ <u><u>12,637</u></u>	\$ <u><u>(405,600)</u></u>

The accompanying notes to financial statements are an integral part of this statement.

Combining Statement of Fiduciary Net Position -  
 Agency Funds  
 At June 30, 2018

	Special Welfare Fund	Sheriff Commissary Fund	Piedmont Tech Fund	Healthy Culpeper Fund	Thrift Store	Totals
<b>Assets:</b>						
Cash and cash equivalents	\$ 102,444	\$ 33,159	\$ -	\$ -	\$ 266,802	\$ 402,405
Accounts receivable	-	-	6,122	-	-	6,122
<b>Total assets</b>	<u>\$ 102,444</u>	<u>\$ 33,159</u>	<u>\$ 6,122</u>	<u>\$ -</u>	<u>\$ 266,802</u>	<u>\$ 408,527</u>
<b>Liabilities:</b>						
Amounts held for others	\$ -	\$ -	\$ 6,122	\$ -	\$ 266,802	\$ 272,924
Amounts held for inmates	-	33,159	-	-	-	33,159
Amounts held for social services clients	102,444	-	-	-	-	102,444
<b>Total liabilities</b>	<u>\$ 102,444</u>	<u>\$ 33,159</u>	<u>\$ 6,122</u>	<u>\$ -</u>	<u>\$ 266,802</u>	<u>\$ 408,527</u>

Agency Funds  
Combining Statement of Changes in Assets and Liabilities  
Year Ended June 30, 2018

	Balance Beginning of Year	Additions	Deletions	Balance End of Year
Special Welfare Fund:				
Assets:				
Cash and cash equivalents	\$ 70,700	\$ 135,697	\$ 103,953	\$ 102,444
Liabilities:				
Amounts held for social services clients	\$ 70,700	\$ 135,697	\$ 103,953	\$ 102,444
Sheriff Commissary Fund:				
Assets:				
Cash and cash equivalents	\$ 64,452	\$ 368,654	\$ 399,947	\$ 33,159
Liabilities:				
Amounts held for inmates	\$ 64,452	\$ 368,654	\$ 399,947	\$ 33,159
Piedmont Tech Fund:				
Assets:				
Cash and cash equivalents	\$ -	\$ 217,849	\$ 217,849	\$ -
Accounts receivable	-	6,122	-	6,122
Total assets	\$ -	\$ 223,971	\$ 217,849	\$ 6,122
Liabilities:				
Amounts held for others	\$ -	\$ 223,971	\$ 217,849	\$ 6,122
Healthy Culpeper Fund:				
Assets:				
Cash and cash equivalents	\$ 41,721	\$ -	\$ 41,721	\$ -
Liabilities:				
Amounts held for others	\$ 41,721	\$ -	\$ 41,721	\$ -
Thrift Store:				
Assets:				
Cash and cash equivalents	\$ 231,462	\$ 401,278	\$ 365,938	\$ 266,802
Liabilities:				
Amounts held for others	\$ 231,462	\$ 401,278	\$ 365,938	\$ 266,802
Totals -- All agency funds				
Assets:				
Cash and cash equivalents	\$ 408,335	\$ 1,123,478	\$ 1,129,408	\$ 402,405
Accounts receivable	-	6,122	-	6,122
Total assets	\$ 408,335	\$ 1,129,600	\$ 1,129,408	\$ 408,527
Liabilities:				
Amounts held for social services clients	\$ 70,700	\$ 135,697	\$ 103,953	\$ 102,444
Amounts held for inmates	64,452	368,654	399,947	33,159
Amounts held for others	273,183	625,249	625,508	272,924
Total liabilities	\$ 408,335	\$ 1,129,600	\$ 1,129,408	\$ 408,527

**Discretely Presented Component Unit-School Board**

Combining Balance Sheet  
 Governmental Funds - Discretely Presented Component Unit -- School Board  
 At June 30, 2018

	Governmental Funds				Totals
	School Operating Fund	School Cafeteria Fund	School Textbook Fund	School Capital Projects Fund	
<b>Assets:</b>					
Cash and cash equivalents	\$ 370,812	\$ 2,580,570	\$ 639,109	\$ 1,171,552	\$ 4,762,043
Receivables (net of allowances for uncollectibles):					
Accounts receivable	437,543	-	-	120,000	557,543
Due from other governmental units	1,556,019	10,662	-	-	1,566,681
Prepaid expenditures	180,921	-	-	-	180,921
Due from primary government	1,824,449	-	-	-	1,824,449
Total assets	<u>\$ 4,369,744</u>	<u>\$ 2,591,232</u>	<u>\$ 639,109</u>	<u>\$ 1,291,552</u>	<u>\$ 8,891,637</u>
<b>Liabilities:</b>					
Accounts payable	\$ 313,951	\$ -	\$ -	\$ 38,036	\$ 351,987
Accrued liabilities	4,055,793	103,910	-	-	4,159,703
Total liabilities	<u>\$ 4,369,744</u>	<u>\$ 103,910</u>	<u>\$ -</u>	<u>\$ 38,036</u>	<u>\$ 4,511,690</u>
<b>Fund Balances:</b>					
Nonspendable	\$ 180,921	\$ -	\$ -	\$ -	\$ 180,921
Committed	-	-	-	1,253,516	1,253,516
Assigned	-	2,487,322	639,109	-	3,126,431
Unassigned	(180,921)	-	-	-	(180,921)
Total fund balances	<u>\$ -</u>	<u>\$ 2,487,322</u>	<u>\$ 639,109</u>	<u>\$ 1,253,516</u>	<u>\$ 4,379,947</u>
Total liabilities and fund balances	<u>\$ 4,369,744</u>	<u>\$ 2,591,232</u>	<u>\$ 639,109</u>	<u>\$ 1,291,552</u>	

Detailed explanation of adjustments from fund statements to government-wide statement of net position:

When capital assets (land, buildings, equipment) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds. However, the Statement of Net Position includes those capital assets among the assets of the School Board as a whole.

\$ 54,733,399

Internal service funds are used by the School Board to charge the cost of health and dental insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position. The internal service funds net position are:

3,832,799

The net pension asset is not an available resource and, therefore, is not reported in the funds.

1,700,767

The net OPEB asset is not an available resource and, therefore, is not reported in the funds.

13,351

Deferred inflows related to measurement of net pension and OPEB liabilities not available to pay for current-period expenditures

(10,128,873)

Deferred outflows related to OPEB

1,224,267

Deferred outflows related to pensions

9,462,703

Long-term liabilities applicable to the School Board's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities--both current and long-term are reported in the statement of net position.

(80,732,264)

Net position of Government Activities

\$ (15,513,904)

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances --  
 Governmental Funds - Discretely Presented Component Unit -- School Board  
 Year Ended June 30, 2018

	Governmental Fund Types				Totals
	School Operating Fund	School Cafeteria Fund	School Textbook Fund	School Capital Projects Fund	
Revenues:					
Revenue from use of money					
and property	\$ 150,864	\$ 22,850	\$ -	\$ 1,697	\$ 175,411
Charges for services	111,000	1,406,449	-	-	1,517,449
Miscellaneous	1,268,846	44,154	639,109	266,939	2,219,048
Intergovernmental:					
County contribution to School Board	31,851,614	-	-	1,917,000	33,768,614
Commonwealth	46,414,662	47,181	-	84,472	46,546,315
Federal	3,396,174	2,571,367	-	-	5,967,541
Total revenues	<u>\$ 83,193,160</u>	<u>\$ 4,092,001</u>	<u>\$ 639,109</u>	<u>\$ 2,270,108</u>	<u>\$ 90,194,378</u>
Expenditures:					
Current:					
Education	\$ 83,193,160	\$ 4,066,428	\$ -	\$ -	\$ 87,259,588
Capital projects	-	-	-	1,950,914	1,950,914
Total expenditures	<u>\$ 83,193,160</u>	<u>\$ 4,066,428</u>	<u>\$ -</u>	<u>\$ 1,950,914</u>	<u>\$ 89,210,502</u>
Excess (deficiency) of revenues over (under) expenditures	<u>\$ -</u>	<u>\$ 25,573</u>	<u>\$ 639,109</u>	<u>\$ 319,194</u>	<u>\$ 983,876</u>
Changes in fund balances	\$ -	\$ 25,573	\$ 639,109	\$ 319,194	\$ 983,876
Fund balances at beginning of year	-	2,461,749	-	934,322	3,396,071
Fund balances at end of year	<u>\$ -</u>	<u>\$ 2,487,322</u>	<u>\$ 639,109</u>	<u>\$ 1,253,516</u>	<u>\$ 4,379,947</u>

COUNTY OF CULPEPER, VIRGINIA

Schedule of Revenues, Expenditures and Changes in Fund Balances --

Governmental Funds - Budget and Actual -- Discretely Presented Component Unit -- School Board

Year Ended June 30, 2018

	School Operating Fund				School Cafeteria Fund			
	Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)	Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Revenues:								
Revenue from use of money and property	\$ 55,000	\$ 55,000	\$ 150,864	\$ 95,864	\$ 1,500	\$ 1,500	\$ 22,850	\$ 21,350
Charges for services	662,326	662,326	111,000	(551,326)	1,716,045	1,716,045	1,406,449	(309,596)
Miscellaneous	1,109,186	1,109,186	1,268,846	159,660	51,819	51,819	44,154	(7,665)
Intergovernmental:								
County contribution to School Board	32,103,486	32,103,486	31,851,614	(251,872)	-	-	-	-
Commonwealth	47,492,560	47,492,560	46,414,662	(1,077,898)	45,802	45,802	47,181	1,379
Federal	4,064,333	4,064,333	3,396,174	(668,159)	2,011,777	2,011,777	2,571,367	559,590
Total revenues	\$ 85,486,891	\$ 85,486,891	\$ 83,193,160	\$ (2,293,731)	\$ 3,826,943	\$ 3,826,943	\$ 4,092,001	\$ 265,058
Expenditures:								
Current:								
Education:								
Instruction	\$ 66,504,270	\$ 66,504,270	\$ 64,823,586	\$ 1,680,684	\$ -	\$ -	\$ -	\$ -
Administration, attendance and health	3,736,185	3,736,185	3,359,350	376,835	-	-	-	-
Pupil transportation	4,329,344	4,329,344	4,564,561	(235,217)	-	-	-	-
Operation and maintenance of school plant	8,260,125	8,260,125	7,781,235	478,890	-	-	-	-
Facilities	55,082	55,082	55,070	12	-	-	-	-
Technology instruction	2,601,885	2,601,885	2,609,358	(7,473)	-	-	-	-
School food service	-	-	-	-	3,826,943	3,826,943	4,066,428	(239,485)
Total education	\$ 85,486,891	\$ 85,486,891	\$ 83,193,160	\$ 2,293,731	\$ 3,826,943	\$ 3,826,943	\$ 4,066,428	\$ (239,485)
Capital Projects	-	-	-	-	-	-	-	-
Total expenditures	\$ 85,486,891	\$ 85,486,891	\$ 83,193,160	\$ 2,293,731	\$ 3,826,943	\$ 3,826,943	\$ 4,066,428	\$ (239,485)
Excess (deficiency) of revenues over (under) expenditures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 25,573	\$ 25,573
Changes in fund balances	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 25,573	\$ 25,573
Fund balances at beginning of year	-	-	-	-	-	-	2,461,749	2,461,749
Fund balances at end of year	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,487,322	\$ 2,487,322



School Textbook Fund				School Capital Projects Fund			
Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)	Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,697	\$ 1,697
-	-	-	-	-	-	-	-
-	-	639,109	639,109	-	387,997	266,939	(121,058)
-	-	-	-	1,917,000	1,917,000	1,917,000	-
-	-	-	-	-	84,472	84,472	-
-	-	-	-	-	-	-	-
\$ -	\$ -	\$ 639,109	\$ 639,109	\$ 1,917,000	\$ 2,389,469	\$ 2,270,108	\$ (119,361)
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	1,917,000	3,752,636	1,950,914	1,801,722
\$ -	\$ -	\$ -	\$ -	\$ 1,917,000	\$ 3,752,636	\$ 1,950,914	\$ 1,801,722
\$ -	\$ -	\$ 639,109	\$ 639,109	\$ -	\$ (1,363,167)	\$ 319,194	\$ 1,682,361
\$ -	\$ -	\$ 639,109	\$ 639,109	\$ -	\$ (1,363,167)	\$ 319,194	\$ 1,682,361
-	-	-	-	-	1,363,167	934,322	(428,845)
\$ -	\$ -	\$ 639,109	\$ 639,109	\$ -	\$ -	\$ 1,253,516	\$ 1,253,516

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Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances  
to the Statement of Activities - Discretely Presented Component Unit - School Board  
For the Year Ended June 30, 2018

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Amounts reported for governmental activities in the Statement of Activities are different because:

Net changes in fund balances - total governmental funds	\$	983,876
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Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the depreciation expense exceeded capital outlays in the current period:

Capital asset additions	\$	2,532,049	
Depreciation expense		<u>(2,645,926)</u>	(113,877)

The net effect of various transactions involving capital assets (i.e. sales, trade-ins, and donations) is to decrease net position.	(38,454)
---	----------

Internal service funds are used by the School Board to charge the costs of dental insurance to individual funds. The net revenue of internal service funds is reported with governmental activities.	2,203,359
--	-----------

Increase (decrease) in deferred inflows related to the measurement of the net pension liabilities/assets.	(5,556,174)
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Increase (decrease) in deferred inflows related to the measurement of the net OPEB liabilities/assets.	(638,417)
--	-----------

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds. This amount reflects the change in accrued leave and other post employment benefits:

Compensated absences	\$	41,305	
Decrease (increase) in net pension liability/asset		11,461,144	
Decrease (increase) in net OPEB liability/asset		679,678	
Decrease (increase) in deferred outflows related to pensions		(3,302,348)	
Decrease (increase) in deferred outflows related to OPEB		<u>489,741</u>	9,369,520

Transfer of joint tenancy assets from Primary Government to the Component Unit School Board	<u>3,415,944</u>
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Change in net position of governmental activities	\$	<u><u>9,625,777</u></u>
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## Statement of Net Position

Internal Service Funds -- Discretely Presented Component Unit -- School Board

At June 30, 2018

	Health Insurance Fund	Dental Insurance Fund	Total
ASSETS			
Current Assets			
Cash and cash equivalents	\$ 3,705,393	\$ 127,406	\$ 3,832,799
Total Assets	<u>\$ 3,705,393</u>	<u>\$ 127,406</u>	<u>\$ 3,832,799</u>
NET POSITION			
Unrestricted	\$ 3,705,393	\$ 127,406	\$ 3,832,799
Total Net Position	<u>\$ 3,705,393</u>	<u>\$ 127,406</u>	<u>\$ 3,832,799</u>
Total Liabilities and Net Position	<u>\$ 3,705,393</u>	<u>\$ 127,406</u>	<u>\$ 3,832,799</u>

Statement of Revenues, Expenses and Changes in Net Position --  
Internal Service Funds -- Discretely Presented Component Unit -- School Board  
Year Ended June 30, 2018

	Health Insurance Fund	Dental Insurance Fund	Total Fund
Operating revenues:			
Charges for services	\$ 8,050,023	\$ 457,529	\$ 8,507,552
Operating expenses:			
Fringe benefits	\$ 5,859,434	\$ 444,759	\$ 6,304,193
Change in net position	\$ 2,190,589	\$ 12,770	\$ 2,203,359
Net position at beginning of year	1,514,804	114,636	1,629,440
Net position at end of year	\$ 3,705,393	\$ 127,406	\$ 3,832,799

## Statement of Cash Flows

Internal Service Funds -- Discretely Presented Component Unit -- School Board

Year Ended June 30, 2018

	Health Insurance Fund	Dental Insurance Fund	Total
<b>Cash flows from operating activities:</b>			
Receipts from insured	\$ 8,050,023	\$ 457,529	\$ 8,507,552
Payments to suppliers	<u>(5,859,434)</u>	<u>(444,759)</u>	<u>(6,304,193)</u>
Net cash provided by (used for) operating activities	\$ 2,190,589	\$ 12,770	\$ 2,203,359
Increase (decrease) in cash and cash equivalents	\$ 2,190,589	\$ 12,770	\$ 2,203,359
Cash and cash equivalents at beginning of year	<u>1,514,804</u>	<u>114,636</u>	<u>1,629,440</u>
Cash and cash equivalents at end of year	<u>\$ 3,705,393</u>	<u>\$ 127,406</u>	<u>\$ 3,832,799</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:</b>			
Operating income (loss)	\$ 2,190,589	\$ 12,770	\$ 2,203,359
Net cash provided by (used for) operating activities	<u>\$ 2,190,589</u>	<u>\$ 12,770</u>	<u>\$ 2,203,359</u>

## **Discretely Presented Component Unit-EDA**

Discretely Presented Component Unit - Culpeper County EDA  
Statement of Net Position  
At June 30, 2018

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**Assets**

## Current assets:

Cash and cash equivalents	\$ 338,339
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Total assets	\$ 338,339
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**Net Position**

Unrestricted	\$ 338,339
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Total net position	\$ 338,339
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Discretely Presented Component Unit - Culpeper County EDA  
Statement of Revenues, Expenses, and Changes in Net Position  
Year Ended June 30, 2018

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<b>Operating revenues</b>	
Application fees	\$ <u>240,545</u>
<b>Operating Expenses</b>	
Economic development grants	\$ <u>369,907</u>
Operating income (loss)	\$ <u>(129,362)</u>
<b>Nonoperating revenues</b>	
Contribution from Culpeper County	\$ 372,268
Interest revenue	<u>576</u>
Total nonoperating revenues	\$ <u>372,844</u>
Change in net position	\$ 243,482
<b>Net position, beginning of year</b>	<u>94,857</u>
<b>Net position, end of year</b>	\$ <u><u>338,339</u></u>

Discretely Presented Component Unit - Culpeper County EDA  
Statement of Cash Flows  
Year Ended June 30, 2018

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<b>Cash flows from operating activities</b>	
Receipts from customers	\$ 240,545
Payments to suppliers	<u>(369,907)</u>
Net cash provided by (used for) by operating activities	\$ <u>(129,362)</u>
<b>Cash flows from noncapital financing activities</b>	
Contribution from Culpeper County	\$ <u>372,268</u>
<b>Cash flows from investing activities</b>	
Interest revenue	\$ <u>576</u>
Net increase (decrease) in cash and cash equivalents	\$ 243,482
Cash and cash equivalents, beginning of year	<u>94,857</u>
Cash and cash equivalents, end of year	\$ <u><u>338,339</u></u>
<b>Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:</b>	
Operating income (loss)	\$ (129,362)
Change in assets and liabilities:	
	<u>                    </u>
Net cash provided by (used for) by operating activities	\$ <u><u>(129,362)</u></u>

## Supporting Schedule

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Governmental Funds and Discretely Presented Component Unit - School Board  
 Schedule of Revenues -- Budget and Actual  
 Year Ended June 30, 2018

<u>Fund, Major and Minor Revenue Source</u>	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance From Final Budget Positive (Negative)</u>
Primary Government:				
General Fund:				
Revenue from local sources:				
General property taxes:				
Real property taxes	\$ 33,894,571	\$ 33,894,571	\$ 33,373,943	\$ (520,628)
Real and personal public service corporation property taxes	1,577,652	1,577,652	1,732,221	154,569
Personal property taxes	21,191,344	21,191,344	25,453,279	4,261,935
Mobile home taxes	19,254	19,254	18,135	(1,119)
Machinery and tools taxes	1,596,151	1,596,151	1,675,514	79,363
Recreational property taxes	190,230	190,230	207,407	17,177
Penalties	450,000	450,000	562,964	112,964
Interest	350,000	350,000	344,761	(5,239)
Total general property taxes	\$ 59,269,202	\$ 59,269,202	\$ 63,368,224	\$ 4,099,022
Other local taxes:				
Local sales and use taxes	\$ 6,500,000	\$ 6,500,000	\$ 6,913,346	\$ 413,346
Transient occupancy tax	16,459	16,459	20,975	4,516
Consumer utility taxes	797,500	797,500	842,434	44,934
Motor vehicle licenses tax	720,000	720,000	789,141	69,141
Taxes on recordation and wills	715,000	715,000	795,709	80,709
Total other local taxes	\$ 8,748,959	\$ 8,748,959	\$ 9,361,605	\$ 612,646
Permits, privilege fees and regulatory licenses:				
Animal licenses	\$ 18,500	\$ 18,500	\$ 27,705	\$ 9,205
Building and related permits	545,000	545,000	624,586	79,586
Other permits and licenses	129,000	129,000	292,618	163,618
Total permits, privilege fees and regulatory licenses	\$ 692,500	\$ 692,500	\$ 944,909	\$ 252,409
Fines and Forfeitures:				
Court fines and forfeitures	\$ 41,000	\$ 41,000	\$ 45,371	\$ 4,371
Revenue from use of money and property:				
Revenue from use of money	\$ 25,000	\$ 25,000	\$ 168,726	\$ 143,726
Revenue from use of property	455,979	455,979	460,984	5,005
Total revenue from use of money and property	\$ 480,979	\$ 480,979	\$ 629,710	\$ 148,731

## Governmental Funds and Discretely Presented Component Unit - School Board

## Schedule of Revenues -- Budget and Actual

Year Ended June 30, 2018 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Primary Government: (Continued)				
General Fund: (Continued)				
Revenue from local sources: (Continued)				
Charges for services:				
Excess fees of clerk	\$ 25,000	\$ 25,000	\$ 37,719	\$ 12,719
Charges for Commonwealth's attorney	4,000	4,000	5,405	1,405
Charges for parks and recreation	119,598	276,759	243,485	(33,274)
Charges for law enforcement and traffic control	30,000	30,000	37,460	7,460
Charges for courthouse maintenance fees	48,000	48,000	49,668	1,668
Charges for courthouse and courtroom security fees	75,000	75,000	77,297	2,297
Charges for other court costs	4,000	4,000	3,422	(578)
Charges for other protection	91,500	124,832	180,849	56,017
Charges for library	41,000	49,100	75,208	26,108
Charges for fire and rescue services	700,000	700,000	747,247	47,247
Charges for planning and community development	8,354	8,354	5,688	(2,666)
Full circle thrift fees	241,100	241,100	228,454	(12,646)
Charges for law library	12,000	12,000	11,834	(166)
Cosmetology fees	360,914	360,914	391,940	31,026
Charges for daycare	1,802,741	1,802,741	1,764,911	(37,830)
Total charges for services	\$ 3,563,207	\$ 3,761,800	\$ 3,860,587	\$ 98,787
Miscellaneous:				
Miscellaneous	\$ 138,000	\$ 217,183	\$ 675,503	\$ 458,320
Total miscellaneous	\$ 138,000	\$ 217,183	\$ 675,503	\$ 458,320
Recovered costs:				
Wheels for work	\$ 6,150	\$ 6,150	\$ 4,252	\$ (1,898)
Town of Culpeper E-911	446,820	446,820	446,445	(375)
Total recovered costs	\$ 452,970	\$ 452,970	\$ 450,697	\$ (2,273)
Total revenue from local sources	\$ 73,386,817	\$ 73,664,593	\$ 79,336,606	\$ 5,672,013
Intergovernmental:				
Revenue from the Commonwealth:				
Noncategorical aid:				
Motor vehicle carriers' tax	\$ 45,000	\$ 45,000	\$ 41,333	\$ (3,667)
Recordation tax	180,000	180,000	195,986	15,986
Mobile home titling taxes	10,000	10,000	12,042	2,042
Communications tax	1,962,500	1,962,500	1,860,289	(102,211)
PPTRA	3,367,808	3,367,808	3,367,808	-
Auto rental tax	80,000	81,045	87,146	6,101
Total noncategorical aid	\$ 5,645,308	\$ 5,646,353	\$ 5,564,604	\$ (81,749)

## Governmental Funds and Discretely Presented Component Unit - School Board

## Schedule of Revenues -- Budget and Actual

Year Ended June 30, 2018 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Primary Government: (Continued)				
General Fund: (Continued)				
Intergovernmental : (Continued)				
Revenue from the Commonwealth: (Continued)				
Categorical aid:				
Shared expenses:				
Commonwealth's attorney	\$ 415,207	\$ 415,207	\$ 426,142	\$ 10,935
Sheriff	2,876,329	2,876,329	2,786,723	(89,606)
Commissioner of the Revenue	127,113	127,113	129,052	1,939
Treasurer	130,237	130,237	130,289	52
Registrar/electoral board	42,148	42,148	42,320	172
Clerk of the Circuit Court	312,660	337,284	324,039	(13,245)
Combined Court	11,500	11,500	12,002	502
Total shared expenses	\$ 3,915,194	\$ 3,939,818	\$ 3,850,567	\$ (89,251)
Other categorical aid:				
Welfare administration and assistance	\$ 3,239,859	\$ 3,239,859	\$ 1,753,437	\$ (1,486,422)
Local jail	140,000	140,000	146,699	6,699
Fire service program	96,000	96,000	101,331	5,331
Families first grant	179,564	762,936	259,544	(503,392)
Library aid	148,481	152,500	152,500	-
E-911 wireless	80,000	80,000	90,989	10,989
Four for life funds	49,500	49,500	50,085	585
Community youth services grant	2,628,150	2,628,150	2,235,562	(392,588)
Juvenile and domestic relations	50,748	50,748	51,802	1,054
Criminal justice services	248,243	248,243	251,972	3,729
Crime victim assistance	22,644	22,644	22,644	-
Other categorical aid	21,894	149,356	28,766	(120,590)
Total other categorical aid	\$ 6,905,083	\$ 7,619,936	\$ 5,145,331	\$ (2,474,605)
Total categorical aid	\$ 10,820,277	\$ 11,559,754	\$ 8,995,898	\$ (2,563,856)
Total revenue from the Commonwealth	\$ 16,465,585	\$ 17,206,107	\$ 14,560,502	\$ (2,645,605)

## Governmental Funds and Discretely Presented Component Unit - School Board

## Schedule of Revenues -- Budget and Actual

Year Ended June 30, 2018 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Primary Government: (Continued)				
General Fund: (Continued)				
Intergovernmental : (Continued)				
Revenue from the federal government:				
Categorical aid:				
Welfare administration and assistance	\$ 2,629,919	\$ 2,629,919	\$ 3,190,584	\$ 560,665
Department of justice grants	-	6,000	6,934	934
Emergency services	10,750	10,750	10,751	1
VSTOP grant	36,638	36,638	36,638	-
Victim witness grant	67,934	67,934	67,934	-
Asset forfeitures	-	-	500	500
USDA grant funds	356,019	577,004	579,800	2,796
Headstart	1,066,388	1,066,388	1,081,027	14,639
Early Headstart	962,108	1,129,208	818,276	(310,932)
Federal interest subsidy	-	-	41,727	41,727
DMV selective enforcement grant	-	-	19,483	19,483
Total revenue from the federal government	\$ 5,129,756	\$ 5,523,841	\$ 5,853,654	\$ 329,813
Total General Fund	\$ 94,982,158	\$ 96,394,541	\$ 99,750,762	\$ 3,356,221
Capital Projects Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from use of property	\$ -	\$ -	\$ 14,836	\$ 14,836
Total revenue from local sources	\$ -	\$ -	\$ 14,836	\$ 14,836
Revenue from the Commonwealth:				
Categorical aid:				
VDOT grant	\$ 50,000	\$ 50,000	\$ 530,075	\$ 480,075
Revenue from the Federal Government:				
Categorical aid:				
FTA grant	\$ -	\$ -	\$ 12,852	\$ 12,852
Total Capital Projects Fund	\$ 50,000	\$ 50,000	\$ 557,763	\$ 507,763
Total Revenues -- Primary Government	\$ 95,032,158	\$ 96,444,541	\$ 100,308,525	\$ 3,863,984



## Governmental Funds and Discretely Presented Component Unit - School Board

## Schedule of Revenues -- Budget and Actual

Year Ended June 30, 2018 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Component Unit -- School Board:				
School Operating Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from use of money	\$ -	\$ -	\$ 8	\$ 8
Revenue from use of property	55,000	55,000	150,856	95,856
Total revenue from use of money and property	\$ 55,000	\$ 55,000	\$ 150,864	\$ 95,864
Charges for services:				
Textbook sales	\$ 6,000	\$ 6,000	\$ -	\$ (6,000)
Transportation and field trips	45,000	45,000	103,479	58,479
Tuition and fees	611,326	611,326	7,521	(603,805)
Total charges for services	\$ 662,326	\$ 662,326	\$ 111,000	\$ (551,326)
Miscellaneous:				
Miscellaneous	\$ 1,109,186	\$ 1,109,186	\$ 1,268,846	\$ 159,660
Total miscellaneous	\$ 1,109,186	\$ 1,109,186	\$ 1,268,846	\$ 159,660
Total revenue from local sources	\$ 1,826,512	\$ 1,826,512	\$ 1,530,710	\$ (295,802)
Intergovernmental:				
County contribution to School Board	\$ 32,103,486	\$ 32,103,486	\$ 31,851,614	\$ (251,872)
Revenue from the Commonwealth:				
Categorical aid:				
Share of state sales tax	\$ 9,199,480	\$ 9,199,480	\$ 8,721,888	\$ (477,592)
Basic school aid	23,183,149	23,183,149	22,643,430	(539,719)
Special education-SOQ	2,499,765	2,499,765	2,457,182	(42,583)
Primary class size	960,878	960,878	933,478	(27,400)
Lottery	1,424,606	1,424,606	1,401,616	(22,990)
Gifted and talented	254,654	254,654	250,316	(4,338)
Remedial education	852,311	852,311	837,792	(14,519)
Preschool initiative	472,164	472,164	472,164	-
Vocational education-SOQ	379,382	379,382	372,920	(6,462)
Educational technology	462,400	462,400	437,029	(25,371)
At - risk	662,334	662,334	669,912	7,578
Textbook	570,528	570,528	560,810	(9,718)
Fringe benefits	4,786,451	4,786,451	4,704,916	(81,535)
ESL	443,532	443,532	470,661	27,129
Special education-Tuition	431,819	431,819	781,088	349,269
Early reading intervention	116,047	116,047	152,580	36,533
Compensation supplements	231,794	231,791	228,088	(3,703)
Other categorical aid	561,266	561,269	318,792	(242,477)
Total categorical aid	\$ 47,492,560	\$ 47,492,560	\$ 46,414,662	\$ (1,077,898)
Total revenue from the Commonwealth	\$ 47,492,560	\$ 47,492,560	\$ 46,414,662	\$ (1,077,898)

## Governmental Funds and Discretely Presented Component Unit - School Board

## Schedule of Revenues -- Budget and Actual

Year Ended June 30, 2018 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Component Unit -- School Board: (Continued)				
School Operating Fund: (Continued)				
Intergovernmental: (Continued)				
Revenue from the federal government:				
Categorical aid:				
Title I	\$ 1,754,082	\$ 1,754,082	\$ 1,569,497	\$ (184,585)
Title II -- Part A	264,677	264,677	200,099	(64,578)
Title VI - B	1,748,114	1,748,114	1,437,228	(310,886)
Preschool incentive	40,742	40,742	36,326	(4,416)
Title III	77,577	77,577	67,800	(9,777)
Vocational education	114,167	114,167	43,612	(70,555)
Miscellaneous federal grants	64,974	64,974	41,612	(23,362)
Total revenue from the federal government	\$ 4,064,333	\$ 4,064,333	\$ 3,396,174	\$ (668,159)
Total School Operating Fund	\$ 85,486,891	\$ 85,486,891	\$ 83,193,160	\$ (2,293,731)
School Cafeteria Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from use of money	\$ 1,500	\$ 1,500	\$ 22,850	\$ 21,350
Charges for services:				
Cafeteria sales	1,716,045	1,716,045	1,406,449	(309,596)
Miscellaneous:				
Miscellaneous	51,819	51,819	44,154	(7,665)
Total revenue from local sources	\$ 1,769,364	\$ 1,769,364	\$ 1,473,453	\$ (295,911)
Intergovernmental:				
Revenue from the Commonwealth:				
Categorical aid:				
School food program grant	\$ 45,802	\$ 45,802	\$ 47,181	\$ 1,379
Total revenue from the Commonwealth	\$ 45,802	\$ 45,802	\$ 47,181	\$ 1,379
Revenue from the federal government:				
Categorical aid:				
School food program grant	\$ 2,011,777	\$ 2,011,777	\$ 2,571,367	\$ 559,590
Total revenue from the federal government	\$ 2,011,777	\$ 2,011,777	\$ 2,571,367	\$ 559,590
Total School Cafeteria Fund	\$ 3,826,943	\$ 3,826,943	\$ 4,092,001	\$ 265,058

## Governmental Funds and Discretely Presented Component Unit - School Board

## Schedule of Revenues -- Budget and Actual

Year Ended June 30, 2018 (Continued)

Fund, Major and Minor Revenue Source	Original Budget	Final Budget	Actual	Variance From Final Budget Positive (Negative)
Component Unit -- School Board: (Continued)				
School Textbook Fund:				
Miscellaneous:				
Miscellaneous	\$ -	\$ -	\$ 639,109	\$ 639,109
Total School Textbook Fund	\$ -	\$ -	\$ 639,109	\$ 639,109
School Capital Projects Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from use of money	\$ -	\$ -	\$ 1,697	\$ 1,697
Miscellaneous:				
Miscellaneous	\$ -	\$ 387,997	\$ 266,939	\$ (121,058)
Intergovernmental:				
County contribution to School Board	\$ 1,917,000	\$ 1,917,000	\$ 1,917,000	\$ -
Revenue from the Commonwealth:				
Categorical aid:				
School security grant	\$ -	\$ 84,472	\$ 84,472	\$ -
Total revenue from the Commonwealth	\$ -	\$ 84,472	\$ 84,472	\$ -
Total School Capital Projects Fund	\$ 1,917,000	\$ 2,389,469	\$ 2,270,108	\$ (119,361)
Total Revenues--Component Unit--School Board	\$ 91,230,834	\$ 91,703,303	\$ 90,194,378	\$ (1,508,925)

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Description	Table #
<b>Financial Trends</b>	
These tables contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	
Net Position by Component	1
Changes in Net Position	2
Governmental Activities Tax Revenues by Source (Accrual Basis of Accounting)	3
Fund Balances of Governmental Funds	4
Changes in Fund Balances of Governmental Funds	5
Governmental Activities Tax Revenues by Source (Modified Accrual Basis of Accounting)	6
<b>Revenue Capacity</b>	
These tables contain information to help the reader assess the factors affecting the County's ability to generate its property and sales taxes.	
Assessed Value of Taxable Property	7
Property Tax Rates	8
Principal Taxpayers	9
Property Tax Levies and Collections	10
<b>Debt Capacity</b>	
These tables present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue debt in the future.	
Ratios of Outstanding Debt by Type	11
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Assessed Value and Net Bonded Debt Per Capita	
Computation of Direct and Overlapping Bonded Debt	13
<b>Demographic and Economic Information</b>	
This table offers demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.	
Demographic and Economic Statistics	14
<b>Operating Information</b>	
These tables contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.	
Principal Employers	15
Full-time Equivalent County Government Employees by Function	16
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Capital Asset Statistics by Function	18

**Sources:**

Unless otherwise noted, the information in these tables is derived from the comprehensive annual financial reports for the relevant year.

COUNTY OF CULPEPER, VIRGINIA

Net Position by Component  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>
Governmental activities:				
Net investment in capital assets	\$ 25,331,224	\$ 21,744,425	\$ 21,370,300	\$ 17,778,776
Unrestricted	<u>18,086,410</u>	<u>25,869,837</u>	<u>27,474,989</u>	<u>27,471,050</u>
Total governmental activities net position	<u>\$ 43,417,634</u>	<u>\$ 47,614,262</u>	<u>\$ 48,845,289</u>	<u>\$ 45,249,826</u>
Business-type activities:				
Net investment in capital assets	\$ 38,532,234	\$ 38,791,879	\$ 41,694,088	\$ 40,660,307
Unrestricted	<u>3,592,573</u>	<u>2,974,397</u>	<u>3,178,202</u>	<u>2,598,615</u>
Total primary government expenses	<u>\$ 42,124,807</u>	<u>\$ 41,766,276</u>	<u>\$ 44,872,290</u>	<u>\$ 43,258,922</u>
Primary government				
Net investment in capital assets	\$ 63,863,458	\$ 60,536,304	\$ 63,064,388	\$ 58,439,083
Restricted	-	-	-	-
Unrestricted	<u>21,678,983</u>	<u>28,844,234</u>	<u>30,653,191</u>	<u>30,069,665</u>
Total primary government	<u>\$ 85,542,441</u>	<u>\$ 89,380,538</u>	<u>\$ 93,717,579</u>	<u>\$ 88,508,748</u>

Table 1

2013	2014	2015	2016	2017	2018
\$ 16,842,091	\$ 17,096,240	\$ 17,459,113	\$ 21,001,499	\$ 20,476,394	\$ 22,417,921
14,216,874	28,013,102	28,338,644	29,135,567	31,150,231	31,272,022
<u>\$ 31,058,965</u>	<u>\$ 45,109,342</u>	<u>\$ 45,797,757</u>	<u>\$ 50,137,066</u>	<u>\$ 51,626,625</u>	<u>\$ 53,689,943</u>
\$ 39,449,925	\$ 38,628,122	\$ 38,385,061	\$ 38,066,796	\$ 36,577,263	\$ 35,819,052
2,183,371	2,177,151	1,451,761	744,747	987,074	462,725
<u>\$ 41,633,296</u>	<u>\$ 40,805,273</u>	<u>\$ 39,836,822</u>	<u>\$ 38,811,543</u>	<u>\$ 37,564,337</u>	<u>\$ 36,281,777</u>
\$ 56,292,016	\$ 55,724,362	\$ 55,844,174	\$ 59,068,295	\$ 57,053,657	\$ 58,236,973
-	-	-	-	-	-
16,400,245	30,190,253	29,790,405	29,880,314	32,137,305	31,734,747
<u>\$ 72,692,261</u>	<u>\$ 85,914,615</u>	<u>\$ 85,634,579</u>	<u>\$ 88,948,609</u>	<u>\$ 89,190,962</u>	<u>\$ 89,971,720</u>

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Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Expenses:</b>										
<b>Governmental activities:</b>										
General government										
administration	\$ 4,256,847	\$ 3,775,509	\$ 3,633,816	\$ 3,800,416	\$ 3,931,161	\$ 4,089,623	\$ 4,254,839	\$ 4,547,939	\$ 4,046,456	\$ 5,452,121
Judicial administration	2,373,026	2,447,227	2,473,186	2,624,197	2,780,091	2,830,835	3,159,004	3,344,654	3,457,114	3,778,989
Public safety	14,047,751	13,702,268	13,562,228	14,386,558	15,463,283	15,743,399	16,857,312	17,603,365	17,316,692	18,516,259
Public works	3,130,874	1,568,686	2,583,345	1,618,568	1,543,378	2,574,243	2,627,335	5,880,173	2,819,964	1,669,650
Health & welfare	14,814,505	15,032,809	12,738,839	14,647,425	14,203,433	14,809,148	15,551,493	16,346,871	17,400,767	17,311,790
Education	32,740,398	31,510,041	34,331,434	34,440,476	49,430,292	31,691,953	33,516,082	33,452,127	40,747,103	39,310,935
Parks, recreation, & cultural	1,970,055	1,919,952	1,600,257	1,567,789	1,664,904	1,788,029	1,890,478	1,974,084	2,112,076	2,234,409
Community development	1,962,771	1,452,963	1,610,886	1,460,773	1,659,241	1,697,660	1,759,110	1,994,738	1,640,577	1,708,184
Interest & other fiscal charges	4,378,949	4,389,711	4,099,392	4,092,858	4,401,646	4,080,005	4,073,880	3,078,129	2,833,683	2,608,220
Total governmental activities expenses	\$ 79,675,176	\$ 75,799,166	\$ 76,633,383	\$ 78,639,060	\$ 95,077,429	\$ 79,304,895	\$ 83,689,533	\$ 88,222,080	\$ 92,374,432	\$ 92,590,557
<b>Business-type activities:</b>										
Landfill	\$ 2,707,086	\$ 2,222,198	\$ 2,138,539	\$ 1,886,407	\$ 1,733,255	\$ 1,805,472	\$ 2,200,272	\$ 2,405,621	\$ 2,844,365	\$ 2,997,172
Water & sewer	668,330	756,992	1,221,589	1,221,665	1,262,463	1,425,469	1,224,855	3,616,354	1,354,845	1,187,162
Airport	1,590,711	1,582,110	1,475,240	1,723,893	1,769,009	1,637,828	1,708,933	1,626,017	1,765,017	1,832,838
Water & sewer authority	68,256	16,591	314,927	1,009,152	953,781	954,642	953,879	901,092	834,070	874,662
Total business-type activities expenses	\$ 5,034,383	\$ 4,577,891	\$ 5,150,295	\$ 5,841,117	\$ 5,718,508	\$ 5,823,411	\$ 6,087,939	\$ 8,549,084	\$ 6,798,297	\$ 6,891,834
Total primary government expenses	\$ 84,709,559	\$ 80,377,057	\$ 81,783,678	\$ 84,480,177	\$ 100,795,937	\$ 85,128,306	\$ 89,777,472	\$ 96,771,164	\$ 99,172,729	\$ 99,482,391
<b>Program revenues:</b>										
<b>Governmental activities:</b>										
<b>Charges for services:</b>										
General government										
administration	\$ 566,496	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Judicial administration	298,632	230,856	249,528	199,559	328,873	213,434	209,594	220,689	245,394	230,716
Public safety	733,912	1,093,514	1,101,495	1,081,223	1,506,250	1,527,478	1,585,417	1,475,965	1,760,350	1,910,465
Public works	-	-	-	-	-	-	-	-	-	-
Health & welfare	1,718,636	1,522,702	1,461,360	2,091,457	2,083,400	2,210,720	2,624,598	2,424,414	2,372,851	2,385,305
Parks, recreation, & cultural	120,581	162,289	193,087	183,356	163,125	205,816	197,551	214,469	216,603	318,693
Community development	1,724	1,643	4,522	2,921	5,106	3,579	4,543	1,311	3,874	5,688
Operating grants & contributions:										
General government										
administration	321,064	309,388	320,640	358,526	323,391	327,019	320,993	369,826	338,893	343,888
Judicial administration	702,737	666,028	686,096	692,587	695,860	718,726	707,908	741,865	738,963	762,183
Public safety	3,852,005	3,511,081	3,506,061	3,506,375	3,437,623	3,616,312	3,481,667	3,913,187	3,636,924	3,672,751
Public works	-	183,088	-	-	-	-	-	-	-	-
Health & welfare	8,865,082	9,418,108	8,719,521	8,208,982	8,220,881	8,588,740	8,964,935	12,107,884	11,101,707	9,918,230
Parks, recreation, & cultural	173,625	168,706	148,913	146,531	146,547	150,167	145,514	148,946	153,288	152,500
Community development	500,000	-	194,062	191,034	150,000	100,000	-	420,000	-	-
Interest on long-term debt	-	20,136	-	-	-	-	-	-	-	-
Capital grants & contributions	7,483,680	4,910,289	317,073	93,094	97,676	10,333,914	4,441,317	1,075,856	208,004	542,927
Total governmental activities program revenues	\$ 25,338,174	\$ 22,197,828	\$ 16,902,358	\$ 16,755,645	\$ 17,158,732	\$ 27,995,905	\$ 22,684,037	\$ 23,114,412	\$ 20,776,851	\$ 20,243,346

Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Program revenues: (Continued)</b>										
Business-type activities:										
Charges for services:										
Landfill	\$ 1,587,384	\$ 1,186,803	\$ 1,109,940	\$ 1,094,329	\$ 937,857	\$ 981,934	\$ 1,415,977	\$ 1,607,937	\$ 1,975,783	\$ 2,051,170
Water & sewer	161,933	242,502	951,072	775,115	850,439	865,799	847,081	788,210	773,496	745,269
Airport	783,149	688,225	731,398	813,900	871,332	968,238	929,679	829,613	978,422	1,009,731
Operating grants & contributions:										
Water & sewer	-	-	-	-	-	-	-	-	-	-
Airport	-	7,560	14,123	50,755	6,876	20,096	131,062	26,400	36,887	20,918
Capital grants & contributions	1,686,515	381,494	6,831,743	226,084	167,021	55,932	455,445	1,617,157	473,031	255,496
Total business-type activities program revenues	\$ 4,218,981	\$ 2,506,584	\$ 9,638,276	\$ 2,960,183	\$ 2,833,525	\$ 2,891,999	\$ 3,779,244	\$ 4,869,317	\$ 4,237,619	\$ 4,082,584
Total primary government program revenues	\$ 29,557,155	\$ 24,704,412	\$ 26,540,634	\$ 19,715,828	\$ 19,992,257	\$ 30,887,904	\$ 26,463,281	\$ 27,983,729	\$ 25,014,470	\$ 24,325,930
Net (expense) / revenue										
Governmental activities	\$ (54,337,002)	\$ (53,601,338)	\$ (59,731,025)	\$ (61,883,415)	\$ (77,918,697)	\$ (51,308,990)	\$ (61,005,496)	\$ (65,107,668)	\$ (71,597,581)	\$ (72,347,211)
Business-type activities	(815,402)	(2,071,307)	4,487,981	(2,880,934)	(2,884,983)	(2,931,412)	(2,308,695)	(3,679,767)	(2,560,678)	(2,809,250)
Total primary government net expense	\$ (55,152,404)	\$ (55,672,645)	\$ (55,243,044)	\$ (64,764,349)	\$ (80,803,680)	\$ (54,240,402)	\$ (63,314,191)	\$ (68,787,435)	\$ (74,158,259)	\$ (75,156,461)
<b>General Revenues &amp; Other</b>										
<b>Changes in Net Position</b>										
Governmental activities:										
General property taxes	\$ 48,819,205	\$ 45,953,541	\$ 46,440,370	\$ 46,299,778	\$ 50,615,844	\$ 52,430,770	\$ 54,849,577	\$ 56,828,062	\$ 58,674,302	\$ 63,260,943
Local sales & use taxes	4,518,626	4,670,002	4,710,612	4,782,750	5,675,646	5,721,942	5,824,383	5,836,450	6,561,608	6,913,346
Consumer utility taxes	2,020,957	1,983,855	810,500	753,893	776,370	793,620	778,733	784,328	799,701	842,434
E-911 taxes	747,563	750,680	-	-	-	-	-	-	-	-
Taxes on recordation & wills	760,296	538,548	507,473	554,087	669,957	589,489	658,320	762,765	885,276	795,709
Motor vehicle license taxes	648,490	701,177	715,355	724,866	791,114	924,867	962,847	842,419	804,588	789,141
Other local taxes	148,335	146,960	22,897	35,157	39,077	14,742	14,048	16,459	19,021	20,975
Unrestricted revenues from use of money & property	599,243	449,462	300,580	317,143	463,480	485,177	499,326	511,220	548,640	644,546
Miscellaneous	287,627	677,791	293,577	338,516	223,984	434,414	1,112,623	828,463	381,966	675,503
Grants & contributions not restricted to specific programs	3,690,898	3,626,392	5,768,766	5,742,053	5,729,055	5,709,779	5,723,154	5,688,086	5,717,658	5,564,604
Transfers	(1,889,649)	(1,700,442)	1,391,922	(1,260,291)	(1,256,691)	(1,745,433)	(1,560,438)	(2,651,275)	(1,305,620)	(1,602,161)
Total governmental activities	\$ 60,351,591	\$ 57,797,966	\$ 60,962,052	\$ 58,287,952	\$ 63,727,836	\$ 65,359,367	\$ 68,862,573	\$ 69,446,977	\$ 73,087,140	\$ 77,905,040
Business-type activities:										
Unrestricted revenues from use of money & property	\$ 72,560	\$ 12,334	\$ 9,955	\$ 7,275	\$ 2,666	\$ 1,574	\$ 1,528	\$ 3,213	\$ 7,852	\$ 20,847
Transfers	1,889,649	1,700,442	(1,391,922)	1,260,291	1,256,691	1,745,433	1,560,438	2,651,275	1,305,620	1,602,161
Total business-type activities	\$ 1,962,209	\$ 1,712,776	\$ (1,381,967)	\$ 1,267,566	\$ 1,259,357	\$ 1,747,007	\$ 1,561,966	\$ 2,654,488	\$ 1,313,472	\$ 1,623,008
Total primary government	\$ 62,313,800	\$ 59,510,742	\$ 59,580,085	\$ 59,555,518	\$ 64,987,193	\$ 67,106,374	\$ 70,424,539	\$ 72,101,465	\$ 74,400,612	\$ 79,528,048
<b>Change in Net Position</b>										
Governmental activities	\$ 6,014,589	\$ 4,196,628	\$ 1,231,027	\$ (3,595,463)	\$ (14,190,861)	\$ 14,050,377	\$ 7,857,077	\$ 4,339,309	\$ 1,489,559	\$ 5,557,829
Business-type activities	1,146,807	(358,531)	3,106,014	(1,613,368)	(1,625,626)	(1,184,405)	(746,729)	(1,025,279)	(1,247,206)	(1,186,242)
Total primary government	\$ 7,161,396	\$ 3,838,097	\$ 4,337,041	\$ (5,208,831)	\$ (15,816,487)	\$ 12,865,972	\$ 7,110,348	\$ 3,314,030	\$ 242,353	\$ 4,371,587

Governmental Activities Tax Revenues by Source  
 Last Ten Fiscal Years  
 (Accrual Basis of Accounting)

Fiscal Year	General Property Taxes	Local Sales and Use Taxes	Consumer Utility Taxes (1)	E-911 Taxes (1)	Taxes on Recordation and Wills	Motor Vehicle License Taxes	Other Local Taxes (1)	Total
2018	\$ 63,260,943	\$ 6,913,346	\$ 842,434	- \$	795,709	\$ 789,141	\$ 20,975	72,622,548
2017	58,674,302	6,561,608	799,701	-	885,276	\$ 804,588	19,021	67,744,496
2016	56,828,062	5,836,450	784,328	-	762,765	842,419	16,459	65,070,483
2015	54,849,577	5,824,383	778,733	-	658,320	962,847	14,048	63,087,908
2014	52,430,770	5,721,942	793,620	-	589,489	924,867	14,742	60,475,430
2013	50,615,844	5,675,646	776,370	-	669,957	791,114	39,077	58,568,008
2012	46,299,778	4,782,750	753,893	-	554,087	724,866	35,157	53,150,531
2011	46,440,370	4,710,612	810,500	-	507,473	715,355	22,897	53,207,207
2010	45,953,541	4,670,002	1,983,855	750,680	538,548	701,177	146,960	54,744,763
2009	48,819,205	4,518,626	2,020,957	747,563	760,296	648,490	148,335	57,663,472

(1) - Starting in fiscal year 2011 communications tax is reported as an intergovernmental revenue.

COUNTY OF CULPEPER, VIRGINIA

Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(modified accrual basis of accounting)

	2009	2010	2011	2012
General fund				
Unreserved, designated for subsequent expenditures	\$ 2,067,984	\$ 2,130,135	\$ -	\$ -
Unreserved, designated for capital projects	1,606,334	1,606,334	-	-
Unreserved, undesignated	20,630,986	22,342,047	-	-
Nonspendable	-	-	41,294	7,161
Restricted	-	-	79,313	69,173
Committed	-	-	2,663,269	2,680,321
Assigned	-	-	4,175	4,175
Unassigned	-	-	25,424,950	23,878,983
Total general fund	<u>\$ 24,305,304</u>	<u>\$ 26,078,516</u>	<u>\$ 28,213,001</u>	<u>\$ 26,639,813</u>
All other governmental funds				
Unreserved, reported in:				
Capital projects funds (deficit)	\$ (2,224,539)	\$ 979,708	\$ -	\$ -
Committed	-	-	151,354	1,267,657
Total all other governmental funds	<u>\$ (2,224,539)</u>	<u>\$ 979,708</u>	<u>\$ 151,354</u>	<u>\$ 1,267,657</u>

The County implemented GASB 54, the new standard for fund balance reporting, in FY2011. Restatement of prior year balances is not feasible. Therefore, ten years of fund balance information in accordance with GASB 54 is not available, but will be accumulated over time.

Table 4

<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
40,961	51,482	68,704	106,625	110,427	87,128
2,728,933	2,845,076	2,512,042	2,373,097	1,860,834	1,898,597
4,175	4,175	4,175	11,675	11,675	2,061,373
<u>27,115,368</u>	<u>29,125,041</u>	<u>30,511,542</u>	<u>30,097,176</u>	<u>30,747,712</u>	<u>31,253,990</u>
<u>\$ 29,889,437</u>	<u>\$ 32,025,774</u>	<u>\$ 33,096,463</u>	<u>\$ 32,588,573</u>	<u>\$ 32,730,648</u>	<u>\$ 35,301,088</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<u>2,310,572</u>	<u>2,843,072</u>	<u>3,161,445</u>	<u>2,880,952</u>	<u>4,741,026</u>	<u>5,266,929</u>
<u>\$ 2,310,572</u>	<u>\$ 2,843,072</u>	<u>\$ 3,161,445</u>	<u>\$ 2,880,952</u>	<u>\$ 4,741,026</u>	<u>\$ 5,266,929</u>

COUNTY OF CULPEPER, VIRGINIA

Changes in Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	2009	2010	2011	2012
Revenues:				
General property taxes	\$ 48,035,130	\$ 45,440,793	\$ 46,509,646	\$ 46,323,781
Other local taxes	8,844,267	8,791,222	6,766,837	6,850,753
Permits, privilege fees and regulatory licenses	624,759	563,189	569,944	428,957
Fines and forfeitures	90,718	77,962	62,947	89,089
Revenue from use of money and property	599,243	449,462	300,580	317,143
Charges for services	2,724,504	2,369,853	2,377,101	3,040,470
Miscellaneous	287,627	677,791	293,577	338,516
Recovered costs	264,157	258,658	270,126	368,617
Intergovernmental:				
School Board Contribution to Primary Government	4,532,080	4,910,289	317,073	-
Commonwealth	12,028,450	12,815,210	14,091,483	14,086,945
Federal	6,076,961	5,087,717	5,252,576	4,852,237
Total revenues	\$ 84,107,896	\$ 81,442,146	\$ 76,811,890	\$ 76,696,508
Expenditures:				
General government administration	\$ 4,216,069	\$ 3,736,033	\$ 3,556,229	\$ 3,748,509
Judicial administration	2,529,996	2,434,963	2,788,266	2,618,326
Public safety	14,924,513	13,684,548	13,708,943	14,695,407
Public works	4,450,069	2,353,642	2,115,634	2,232,883
Health and welfare	14,803,422	15,004,065	13,826,298	14,448,935
Education	35,121,032	29,906,138	28,611,381	28,699,942
Parks, recreation, and cultural	1,905,922	1,776,126	1,737,378	1,629,557
Community development	1,908,497	1,441,024	1,590,180	1,444,933
Nondepartmental	-	-	359,157	378,310
Debt service:				
Principal retirement	3,944,953	4,369,831	4,415,162	13,329,095
Interest and other fiscal charges	4,471,945	4,125,385	4,189,053	4,212,005
Total expenditures	\$ 88,276,418	\$ 78,831,755	\$ 76,897,681	\$ 87,437,902
Excess (deficiency) of revenues over (under) expenditures	\$ (4,168,522)	\$ 2,610,391	\$ (85,791)	\$ (10,741,394)
Other financing sources (uses):				
Transfers in	\$ 257,500	\$ 288,933	\$ 288,933	\$ 30,000
Transfers (out)	(2,147,149)	(1,989,375)	(1,989,375)	(1,290,291)
Issuance of debt	7,500,000	11,425,000	11,425,000	11,544,800
Premium on bonds issued	-	142,513	142,513	-
Payment to bond escrow agent	-	-	-	-
Retirement of temporary financing	(7,500,000)	(7,500,000)	(7,500,000)	-
Total other financing sources (uses)	\$ (1,889,649)	\$ 2,367,071	\$ 2,367,071	\$ 10,284,509
Net changes in fund balances	\$ (6,058,171)	\$ 4,977,462	\$ 2,281,280	\$ (456,885)
Debt service as a percentage of noncapital expenditures	10.83%	11.05%	11.61%	20.49%

Table 5

	2013	2014	2015	2016	2017	2018
\$	51,137,567	\$ 52,737,696	\$ 54,872,724	\$ 56,741,652	\$ 59,087,406	\$ 63,368,224
	7,952,164	8,044,660	8,238,331	8,242,421	9,070,194	9,361,605
	735,097	678,813	765,036	857,772	963,959	944,909
	170,555	57,565	50,048	53,638	42,749	45,371
	463,480	485,177	499,326	511,220	548,640	644,546
	3,181,102	3,424,649	3,806,619	3,425,438	3,592,364	3,860,587
	223,984	434,414	899,723	828,463	381,966	675,503
	417,539	385,588	37,133	42,656	350,621	450,697
	97,676	10,333,914	4,409,912	809,724	-	-
	14,355,605	14,805,147	14,576,767	15,995,003	14,863,756	15,192,936
	4,347,752	4,405,596	4,798,809	7,660,923	7,031,681	5,764,147
\$	83,082,521	\$ 95,793,219	\$ 92,954,428	\$ 95,168,910	\$ 95,933,336	\$ 100,308,525
\$	3,882,047	\$ 4,058,789	\$ 4,350,632	\$ 4,953,548	\$ 4,339,420	\$ 4,878,705
	2,758,190	2,835,743	3,171,912	3,383,748	3,371,500	3,790,604
	15,635,912	17,139,178	17,611,122	17,779,124	18,488,205	21,228,815
	1,078,434	2,133,552	2,432,381	5,838,019	2,945,253	1,577,177
	14,198,860	14,925,935	15,569,457	18,214,297	17,829,715	17,254,103
	27,313,953	38,997,695	33,323,986	29,758,919	32,757,601	33,976,985
	1,576,636	1,951,229	2,040,179	1,922,212	1,961,670	2,413,384
	1,642,414	1,698,483	1,763,992	2,046,156	1,634,352	1,732,493
	299,721	-	-	-	-	-
	10,623,730	5,592,400	10,888,917	5,996,910	6,122,712	5,830,252
	4,226,801	4,258,043	5,518,903	3,413,085	3,175,139	2,944,639
\$	83,236,698	\$ 93,591,047	\$ 96,671,481	\$ 93,306,018	\$ 92,625,567	\$ 95,627,157
\$	(154,177)	\$ 2,202,172	\$ (3,717,053)	\$ 1,862,892	\$ 3,307,769	\$ 4,681,368
\$	1,300,000	\$ 1,471,250	\$ 3,207,913	\$ 5,762,903	\$ 4,678,875	\$ 2,771,740
	(2,556,691)	(3,216,683)	(4,768,351)	(8,414,178)	(5,984,495)	(4,373,901)
	3,762,350	2,212,098	49,745,000	-	-	731,464
	1,941,057	-	4,006,776	-	-	-
	-	-	(47,085,223)	-	-	-
	-	-	-	-	-	-
\$	4,446,716	\$ 466,665	\$ 5,106,115	\$ (2,651,275)	\$ (1,305,620)	\$ (870,697)
\$	4,292,539	\$ 2,668,837	\$ 1,389,062	\$ (788,383)	\$ 2,002,149	\$ 3,810,671
	18.91%	12.11%	18.11%	10.55%	10.34%	9.53%

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Governmental Activities Tax Revenues by Source  
 Last Ten Fiscal Years  
 (Modified Accrual Basis of Accounting)

Fiscal Year	General Property Taxes	Local Sales and Use Taxes	Consumer Utility Taxes (1)	E-911 Taxes (1)	Taxes on Recordation and Wills	Vehicle License Taxes	Other Local Taxes (1)	Total
2009	\$ 48,035,130	\$ 4,518,626	\$ 2,020,957	\$ 747,563	\$ 760,296	\$ 648,490	\$ 148,335	\$ 56,879,397
2010	45,440,793	4,670,002	1,983,855	750,680	538,548	701,177	146,960	54,232,015
2011	46,509,646	4,710,612	810,500	-	507,473	715,355	22,897	53,276,483
2012	46,323,781	4,782,750	753,893	-	554,087	724,866	35,157	53,174,534
2013	51,137,567	5,675,646	776,370	-	669,957	791,114	39,077	59,089,731
2014	52,737,696	5,721,942	793,620	-	589,489	924,867	14,742	60,782,356
2015	54,872,724	5,824,383	778,733	-	658,320	962,847	14,048	63,111,055
2016	56,741,652	5,836,450	784,328	-	762,765	842,419	16,459	64,984,073
2017	59,087,406	6,561,608	799,701	-	885,276	804,588	19,021	68,157,600
2018	63,368,224	6,913,346	842,434	-	795,709	789,141	20,975	72,729,829

(1) - Starting in fiscal year 2011 communications tax is reported as an intergovernmental revenue.

Assessed Value of Taxable Property  
Last Ten Fiscal Years

Fiscal Year	Real Estate	Personal Property	Mobile Homes	Machinery and Tools	Public Service	Total	Direct Tax Rate
2008-09	\$ 5,747,238,496	\$ 482,347,707	\$ 3,129,900	\$ 84,569,648	\$ 145,637,364	\$ 6,462,923,115	6.11
2009-10	5,169,795,493	436,200,596	2,988,600	85,458,768	163,102,988	5,857,546,445	6.15
2010-11	5,144,951,484	459,950,654	2,942,500	80,056,700	183,217,885	5,871,119,223	6.15
2011-12	4,400,186,016	487,572,092	2,817,700	66,468,588	190,638,752	5,147,683,148	6.24
2012-13	4,425,676,576	521,285,475	2,789,500	70,437,097	211,146,356	5,231,335,004	6.30
2013-14	4,467,220,827	545,845,762	2,415,300	72,671,619	258,417,645	5,346,571,153	6.33
2014-15	4,564,280,180	661,189,332	2,395,100	71,043,729	178,726,950	5,477,635,291	6.33
2015-16	5,102,653,639	726,629,228	2,448,568	70,237,404	218,994,108	6,120,962,947	6.23
2016-17	5,168,221,853	760,805,390	2,724,413	82,437,316	206,779,011	6,220,967,983	6.23
2017-18	5,585,154,697	850,784,798	2,679,738	84,885,503	247,296,570	6,770,801,306	6.17

(1) All amounts are at 100% fair market value.

Property Tax Rates (1)  
Last Ten Fiscal Years

Fiscal Years		Real Estate	Personal Property	Machinery and Tools	Total Direct Tax Rate
2008-09 (2)	\$	0.61	\$ 3.50	\$ 2.00	\$ 6.11
2009-10 (2)		0.65	3.50	2.00	6.15
2010-11 (2)		0.65	3.50	2.00	6.15
2011-12 (2)		0.74	3.50	2.00	6.24
2012-13 (2)		0.80	3.50	2.00	6.30
2013-14 (2)		0.83	3.50	2.00	6.33
2014-15 (2)		0.83	3.50	2.00	6.33
2015-16 (2)		0.73	3.50	2.00	6.23
2016-17 (2)		0.73	3.50	2.00	6.23
2017-18 (2)		0.67	3.50	2.00	6.17

(1) Per \$100 of assessed value.

(2) In fiscal year 2006-07 the Board of Supervisors split the personal property rate between recreational, aircraft and non-recreational. The recreational PP rate is \$1.50; the aircraft rate is \$.63 and the non-recreational rate is \$3.50.

## Principal Taxpayers

Current Year and Nine Years Ago

Taxpayer	Type of Business	2018			2009		
		Assessed Valuation	Rank	% of Total Assessed Valuation	Assessed Valuation	Rank	% of Total Assessed Valuation
Verizon Data Centers, LLC	Managed Data Services	\$ 46,554,100	1	0.69%	\$ 12,146,000	7	0.19%
SWIFT, Inc.	Communications	20,045,900	2	0.30%	43,038,877	2	0.67%
Dominion Square	Retail	13,373,700	3	0.20%	18,047,200	3	0.28%
Continental Teves	Manufacturing	13,306,700	4	0.20%	47,035,309	1	0.73%
Wal-Mart	Retail	11,987,300	5	0.18%	14,409,396	4	0.22%
15179 Culpeper Retail, LLC	Retail	10,120,600	6	0.15%	n/a	n/a	n/a
VA Equities, LLC	Real Estate	9,812,900	7	0.14%	n/a	n/a	n/a
Culpeper Regency, LLC	Retail	8,671,900	8	0.13%	12,017,600	9	0.19%
Target	Retail	7,813,300	9	0.12%	n/a	n/a	n/a
Southridge/Culpeper LP	Developer	7,567,600	10	0.11%	n/a	n/a	n/a
Centrex Homes	Developer	n/a	n/a	n/a	12,548,300	5	0.19%
Friendship Heights, LLC	Developer	n/a	n/a	n/a	12,211,300	6	0.19%
Continental 181 Fund, LLC	Developer	n/a	n/a	n/a	12,124,400	8	0.19%
MASCO Builder Cabinet Group	Manufacturing	n/a	n/a	n/a	11,267,652	10	0.17%
Totals		\$ 149,254,000		2.20%	\$ 194,846,034		3.01%

Property Tax Levies and Collections  
Last Ten Fiscal Years

Fiscal Year	Total (1) Tax Levy	Collected within the Fiscal Year of the Levy		Delinquent (1) Tax (2) Collections	Total Collections to Date	
		Amount (1)(3)	Percent of Levy		Amount (1)	Percent of Levy
2008-09	\$ 51,559,488	\$ 49,120,376	95.27%	\$ 1,995,835	\$ 51,116,211	99.14%
2009-10	48,609,356	46,285,974	95.22%	1,960,997	48,246,971	99.25%
2010-11	49,411,286	47,149,308	95.42%	1,879,627	49,028,935	99.23%
2011-12	49,497,125	47,041,042	95.04%	1,833,085	48,874,127	98.74%
2012-13	53,633,638	51,788,087	96.56%	1,885,537	53,673,624	100.07%
2013-14	53,749,811	53,389,369	99.33%	1,943,061	55,332,430	102.94%
2014-15	57,165,955	55,335,680	96.80%	2,016,085	57,351,765	100.33%
2015-16	59,234,910	57,205,748	96.57%	2,063,170	59,268,918	100.06%
2016-17	61,078,989	58,866,864	96.38%	1,488,769	60,355,633	98.82%
2017-18	64,332,506	63,745,969	99.09%	-	63,745,969	99.09%

(1) Exclusive of penalties and interest.

(2) Does not include land redemptions.

(3) Includes revenue from the Commonwealth for Personal Property Tax Relief Act.

COUNTY OF CULPEPER, VIRGINIA

Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities						
	County					School	School
	General	Lease				Lease	General
	Obligation Bonds	Revenue Bonds	Notes Payable	Literary Loans	Capital Leases	Revenue Bonds	Obligation Bonds
2009	\$ 2,918,998	\$ 7,145,882	\$ 7,500,000	\$ 7,500,000	\$ -	\$ 52,955,000	\$ 19,752,998
2010	2,774,560	10,721,334	-	14,625,000	-	51,670,000	17,537,153
2011	2,624,526	10,228,841	-	13,875,000	-	50,340,000	15,844,518
2012	2,546,000	12,431,262	-	13,125,000	-	49,713,575	14,194,590
2013	2,363,500	11,761,136	-	12,375,000	-	48,242,691	31,965,364
2014	2,176,800	12,524,010	-	11,625,000	555,323	46,716,807	29,386,611
2015	1,985,600	11,731,884	-	5,250,000	378,649	52,520,893	26,771,842
2016	1,790,000	10,912,758	-	4,875,000	193,671	50,245,010	24,125,479
2017	1,589,800	10,069,632	-	4,500,000	-	47,904,127	21,446,914
2018	1,384,900	9,196,506	-	4,125,000	476,362	45,493,244	19,165,509

(1) Weldon Cooper Website

Table 11

<u>Business-Type Activities</u>							
<u>Lease Revenue Bonds</u>	<u>Notes Payable</u>	<u>Total Primary Government</u>	<u>Personal Income (1) (amounts expressed in thousands)</u>	<u>Percentage of Personal Income</u>	<u>Population (1)</u>	<u>Per Capita</u>	
\$ 1,376,837	\$ 30,000	\$ 99,179,715	\$ 1,491,076	6.65%	47,517	2,087	
1,176,496	-	98,504,543	1,540,742	6.39%	47,938	2,055	
965,316	-	93,878,201	1,553,966	6.04%	47,040	1,996	
742,712	-	92,753,139	1,762,003	5.26%	47,114	1,969	
508,065	-	107,215,756	1,814,249	5.91%	47,732	2,246	
260,723	-	103,245,274	1,840,445	5.61%	48,506	2,129	
-	-	98,638,868	1,959,118	5.03%	49,166	2,006	
1,792,620	-	93,934,538	1,948,412	4.82%	49,432	1,900	
2,548,270	-	88,058,743	2,005,323	4.39%	50,083	1,758	
2,512,233	-	82,353,754	2,091,315	3.94%	50,272	1,638	

Ratio of Net General Bonded Debt to  
Assessed Value and Net Bonded Debt Per Capita  
Last Ten Fiscal Years

Fiscal Year	Population (1)	Assessed Value (2)(1)	Gross Bonded Debt	Less Business Type Activities Lease Revenue Bonds	Net Bonded Debt (3)	Ratio of Net General Obligation Debt to Assessed Value	Net Bonded Debt per Capita
2008-09	47,517	\$ 6,462,923,115	\$ 99,149,715	\$ 1,376,837	\$ 97,772,878	1.51%	\$ 2,058
2009-10	47,938	5,857,546,445	98,504,543	1,176,496	97,328,047	1.66%	2,030
2010-11	47,040	5,871,119,223	93,878,201	965,316	92,912,885	1.58%	1,975
2011-12	47,114	5,147,683,148	92,753,139	742,712	92,010,427	1.79%	1,953
2012-13	47,732	5,231,335,004	107,215,756	508,065	106,707,691	2.04%	2,236
2013-14	48,506	5,346,571,153	103,245,274	260,723	102,984,551	1.93%	2,123
2014-15	49,166	5,477,635,291	98,638,868	-	98,638,868	1.80%	2,006
2015-16	49,432	6,120,962,947	93,934,538	1,792,620	92,141,918	1.51%	1,864
2016-17	50,083	6,220,967,983	88,058,743	2,548,270	85,510,473	1.37%	1,707
2017-18	50,272	6,770,801,306	82,353,754	2,512,233	79,841,521	1.18%	1,588

(1) Bureau of the Census.

(2) From Table 7

(3) Includes all long-term General Obligation Bonded Debt, Bond Anticipation Notes, and Literary Fund loans. Excludes revenue bonds, capital leases, and compensated absences.



Computation of Direct and Overlapping Bonded Debt  
At June 30, 2018

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Direct:(1)

County of Culpeper, Virginia	\$	88,058,743	100%	\$	88,058,743
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(1) The County of Culpeper has no overlapping debt.

Demographic and Economic Statistics  
Last Ten Fiscal Years

Year	Population (1)	School Enrollment	Unemployment Rate (2)	Personal Income (3) (amounts expressed in thousands)	Per Capita Personal Income (2)
2008-09	47,517	7,223	8.30%	1,491,076	32,703
2009-10	47,938	7,416	8.00%	1,540,742	33,303
2010-11	47,040	7,474	6.40%	1,553,866	33,035
2011-12	47,114	7,612	6.50%	1,762,003	35,850
2012-13	47,732	7,731	5.50%	1,814,249	37,867
2013-14	48,506	7,841	5.80%	1,840,445	37,943
2014-15	49,166	7,965	5.00%	1,959,118	39,847
2015-16	49,432	7,974	3.70%	1,948,412	39,416
2016-17	50,083	8,114	3.70%	2,005,323	40,040
2017-18	50,272	8,141	3.00%	2,091,315	41,600

(1) U. S. Census Bureau

(2) Virginia Employment Commission

(3) Weldon Cooper Website

Principal Employers  
Current Year and Nine Years Ago

Employer	Fiscal Year 2018			Fiscal Year 2009		
	Employees	% of Total County Employment	Rank	Employees	% of Total County Employment	Rank
Culpeper County Public Schools	1,255	7.97%	1	1,100	7.21%	1
Culpeper Regional Hospital	648	4.12%	2	698	4.58%	2
County of Culpeper	605	3.84%	3	506	3.32%	4
Walmart	500	3.18%	4	506	3.32%	3
Va. Dept. of Transportation	490	3.11%	5	441	2.89%	5
Masco Builder Cabinet Group	340	2.16%	6	340	2.23%	6
Rappahannock Rapidan Community Services	328	2.08%	7	n/a	n/a	n/a
Coffeewood Correctional Center	287	1.82%	8	267	1.75%	8
Continental Automotive	230	1.46%	9	236	1.55%	9
Cintas	216	1.37%	10	220	1.44%	8
Builder's First Source	n/a	n/a	n/a	270	1.77%	7
Total	<u>4,899</u>			<u>4,584</u>		
Total County	<u>15,744</u>			<u>15,247</u>		

Source: Virginia Employment Commission

Full-time Equivalent County Government Employees by Function  
Last Ten Fiscal Years

Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General government	44	40	39	42	43	43	44	45	45	46
Judicial administration	33	34	33	34	35	37	36	40	47	45
Public safety										
Sheriffs department	90	83	84	83	85	85	85	84	86	87
E911	18	19	19	22	22	22	22	22	26	26
Fire & rescue/emergency services	24	24	24	24	24	24	24	24	24	25
Building inspections	14	14	3	6	6	6	7	7	7	7
Animal control	10	10	8	8	8	8	8	8	7	8
Public works										
General maintenance	3	3	3	3	3	3	3	6	6	5
Landfill	6	6	6	6	5	5	5	4	4	4
Water & Sewer	5	7	3	2	3	3	3	6	4	6
Health and welfare (Options/CSA)	3	4	4	3	4	4	4	4	5	5
Department of social services	100	94	89	87	84	84	89	89	115	120
Culture and recreation										
Parks and recreation	5	5	3	3	3	4	4	5	5	7
Library	7	7	7	7	7	7	7	7	7	7
Community development										
Planning	7	6	6	5	5	5	5	5	5	5
Economic Development	2	2	2	2	2	2	2	2	2	2
Airport	1	1	1	2	2	2	2	2	2	2
Totals	<u>372</u>	<u>359</u>	<u>334</u>	<u>339</u>	<u>341</u>	<u>344</u>	<u>350</u>	<u>360</u>	<u>397</u>	<u>407</u>

Source: FY adopted budgets

Operating Indicators by Function  
Last Ten Fiscal Years

		<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Sheriff	Physical arrests	1,612	730	922	1,254	1,814	1,184	1,356	1,148	932	1,495
	Traffic violations	2,651	1,914	1,287	2,240	2,788	2,342	1,546	622	578	768
Fire Protection	Number of stations - Fire	7	7	7	7	7	7	7	7	7	7
	Number of stations - EMS	1	1	1	1	1	1	1	1	1	1
Community Development	Residential building permits	163	66	117	288	370	451	483	526	498	632
Parks & Recreation	Number of parks & recreation facilities	7	7	7	8	8	8	8	8	8	8
	Number of libraries	1	1	1	1	1	1	1	1	1	1

Source: Individual county departments

Capital Asset Statistics by Function  
Last Ten Fiscal Years

Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General government										
Administration buildings	1	1	1	1	1	1	1	1	1	1
Public safety										
Sheriffs department:										
Stations	1	1	1	1	1	1	1	1	1	1
Vehicles	50	65	84	88	91	107	98	99	95	109
Animal control:										
Buildings	1	1	1	1	1	1	1	1	1	1
Public works										
General maintenance:										
Trucks/vehicles	4	3	5	5	5	5	8	8	8	7
Landfill:										
Vehicles	1	2	1	2	2	2	2	2	2	2
Equipment	5	7	12	13	13	13	13	13	13	13
Sites	1	1	1	1	1	1	1	1	1	1
Health and welfare										
Department of Social Services:										
Vehicles	3	3	4	4	4	4	2	3	5	9
Culture and recreation										
Parks and recreation:										
Vehicles	2	2	2	5	5	5	2	2	2	2
Parks acreage (or playing fields)	3	3	3	8	8	8	8	8	8	8
Community development										
Planning:										
Vehicles	0	0	0	1	1	1	1	1	1	1
Component Unit - School Board										
Education:										
Schools	8	10	10	10	10	10	10	10	10	10
School buses	NA	129	136	131	131	135	120	125	124	122

NA - Not available

Source: Individual county departments

# ROBINSON, FARMER, COX ASSOCIATES

A PROFESSIONAL LIMITED LIABILITY COMPANY

CERTIFIED PUBLIC ACCOUNTANTS

## Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Board of Supervisors  
County of Culpeper, Virginia  
Culpeper, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of County of Culpeper, Virginia, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the County of Culpeper, Virginia's basic financial statements, and have issued our report thereon dated November 27, 2018.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered County of Culpeper, Virginia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of County of Culpeper, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of County of Culpeper, Virginia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether County of Culpeper, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Robinson, Farnell, Cox Associates*

Charlottesville, Virginia

November 27, 2018



# ROBINSON, FARMER, COX ASSOCIATES

A PROFESSIONAL LIMITED LIABILITY COMPANY

CERTIFIED PUBLIC ACCOUNTANTS

## Independent Auditors' Report on Compliance For Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Board of Supervisors  
County of Culpeper, Virginia  
Culpeper, Virginia

### Report on Compliance for Each Major Federal Program

We have audited County of Culpeper, Virginia's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of County of Culpeper Virginia's major federal programs for the year ended June 30, 2018. County of Culpeper, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

### *Management's Responsibility*

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### *Auditors' Responsibility*

Our responsibility is to express an opinion on compliance for each of the County of Culpeper, Virginia's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County of Culpeper, Virginia's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of County of Culpeper, Virginia's compliance.

### *Opinion on Each Major Federal Program*

In our opinion, County of Culpeper, Virginia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

## Report on Internal Control over Compliance

Management of County of Culpeper, Virginia is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered County of Culpeper, Virginia's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of County of Culpeper, Virginia's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Robinson, Kammel, Cox Associates*

Charlottesville, Virginia

November 27, 2018

COUNTY OF CULPEPER, VIRGINIA

Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2018

Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	Federal Expenditures
<b>Primary Government:</b>			
Department of Agriculture:			
Pass through payments:			
Department of Social Services:			
State Administration Matching Grants for Supplemental Nutrition Assistance Program	10.561	0010109/0010110/0040109/0040110	\$ 543,093
Summer Food Service Program for Children	10.559	Not Available	97,116
Child and Adult Care Food Program	10.558	Not Available	482,684
Total Department of Agriculture			\$ 1,122,893
Department of Health and Human Services:			
Direct Payments:			
Head Start	93.600	N/A	\$ 1,899,303
Pass Through Payments:			
Department of Social Services:			
Promoting Safe and Stable Families	93.556	0950109/0950110	5,822
Temporary Assistance for Needy Families	93.558	0400109/0400110	358,886
Refugee and Entrant Assistance - State Administered Programs	93.566	0500109/0500110	3,474
Low Income Home Energy Assistance	93.568	0600409/0600410	37,655
Child Care and Development Fund Cluster:			
Child Care and Development Block Grant	93.575	0770109/0770110	(221)
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	0760109/0760110	47,078
Total Child Care and Development Fund Cluster			\$ 46,857
Chafee Education and Training Vouchers Program	93.599	9160108/9160109	248
Stephanie Tubbs Jones Child Welfare Services Programs	93.645	0900109	848
Foster Care - Title IV-E	93.658	1100109/1100110	589,813
Adoption Assistance	93.659	1120109/1120110	614,844
Social Services Block Grant	93.667	1000109/1000110	365,311
Chafee Foster Care Independence Program	93.674	915108/9150109/9150110	6,664
Children's Health Insurance Program	93.767	0540109/0540110	24,714
Medical Assistance Program	93.778	1200109/1200110	592,355
Total pass through payments			\$ 2,647,491
Total Department of Health and Human Services			\$ 4,546,794
Department of Justice:			
Pass Through Payments:			
Department of Criminal Justice Services:			
Missing Children's Assistance	16.543	Not Available	\$ 5,540
Crime Victim Assistance	16.575	15VAGX0043	67,934
Asset Forfeiture	16.000	N/A	500
Edward Byrne Memorial Justice Assistance Grant Program	16.738	Not Available	1,394
Violence Against Women Formula Grants	16.588	15WFAX0018	36,638
Total Department of Justice			\$ 112,006

COUNTY OF CULPEPER, VIRGINIA

Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2018 (Continued)

Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	Federal Expenditures
<b>Primary Government: (Continued)</b>			
Department of Transportation:			
Direct Payments:			
Airport Improvement Program	20.106	N/A	\$ 213,868
Pass through payments:			
Virginia Department of Motor Vehicles:			
Alcohol Open Container Requirements	20.607	154AL1757170	5,356
National Priority Safety Programs	20.616	M6OT1858421	14,127
Virginia Department of Transportation:			
Public Transportation Research, Technical Assistance, and Training	20.514	Not Available	12,852
Total Department of Transportation			\$ 246,203
Department of Homeland Security:			
Pass through payments:			
Department of Emergency Management:			
Emergency Management Performance Grants	97.042	Not Available	\$ 10,751
Total Department of Homeland Security			\$ 10,751
Total Expenditures of Federal Awards-Primary Government			\$ 6,038,647
<b>Component Unit School Board:</b>			
Department of Agriculture:			
Pass Through Payments:			
Child Nutrition Cluster:			
Department of Agriculture:			
Food Distribution -- Schools	10.555	Not Available	\$ 264,888
Department of Education:			
National School Lunch Program	10.555	2013IN109941/2014IN109941	1,813,971
			\$ 2,078,859
School Breakfast Program	10.553	2013IN109941/2014IN109941	492,508
Total Child Nutrition Cluster			\$ 2,571,367
Total Department of Agriculture			\$ 2,571,367
Department of Education:			
Pass Through Payments:			
Department of Education:			
Title 1 Grants to Local Educational Agencies	84.010	S010A130046/S010A140046	\$ 1,569,497
Special Education Cluster:			
Special Education - Grants to States	84.027	H027A130107/H027A140107	1,437,228
Special Education - Preschool Grants	84.173	H173A130112/H173A140112	36,326
Total Special Education Cluster			\$ 1,473,554
Career and Technical Education -- Basic Grants to States	84.048	V048A130046/VA048A140046	43,612
English Language Acquisition State Grants	84.365	S365A140046	69,005
Education Innovation and Research (Formally Investing in			
Innovation (i3) Fund	84.411	Not Available	40,407
Supporting Effective Instruction State Grant	84.367	S367A130044/S367A140044	200,099
Total Department of Education			\$ 3,396,174
Total Expenditures of Federal Awards-Component Unit School Board			\$ 5,967,541
Total Expenditures of Federal Awards-Reporting Entity			\$ 12,006,188

## COUNTY OF CULPEPER, VIRGINIA

### Notes to Schedule of Expenditures of Federal Awards Year Ended June 30, 2018

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#### Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of the County of Culpeper, Virginia under programs of the federal government for the year ended June 30, 2018. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Because the Schedule presents only a selected portion of the operations of the County of Culpeper, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County of Culpeper, Virginia.

#### Note 2 - Summary of Significant Accounting Policies

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(2) Pass-through entity identifying numbers are presented where available.

#### Note 3 - Food Donation

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

#### Note 4 - De Minimis Cost Rate

The County did not elect to use the 10-percent de minimis indirect cost rate all under Uniform Guidance.

#### Note 5 - Subrecipients

No awards were passed through to subrecipients.

#### Note 6 - Loan Balances

The County has no loans or loan guarantees which are subject to reporting requirements for the current year.

#### Note 7 - Relationship to Financial Statements

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

##### Intergovernmental federal revenues per the basic financial statements:

##### Primary government:

General Fund	\$ 5,853,654
Capital Projects Fund	12,852
Airport Fund	<u>213,868</u>
Total primary government	<u>\$ 6,080,374</u>

##### Component Unit School Board:

School Operating Fund	\$ 3,396,174
School Cafeteria Fund	<u>2,571,367</u>
Total component unit school board	<u>\$ 5,967,541</u>

Total federal expenditures per basic financial statements	<u>\$ 12,047,915</u>
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Less federal subsidy	<u>\$ 41,727</u>
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Total federal expenditures per the Schedule of Expenditures of Federal Awards	<u><u>\$ 12,006,188</u></u>
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COUNTY OF CULPEPER, VIRGINIA

Schedule of Findings and Questioned Costs  
Year Ended June 30, 2018

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Section I - Summary of Auditors' Results

Financial Statements

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

Material weakness(es) identified? No

Significant deficiency(ies) identified? None reported

Noncompliance material to financial statements noted? No

Federal Awards

Internal control over major programs:

Material weakness(es) identified? No

Significant deficiency(ies) identified? None reported

Type of auditors' report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported  
in accordance with 2 CFR Section 200.516(a)? No

Identification of major programs:

<u>CFDA #</u>	<u>Name of Federal Program or Cluster</u>
84.010	Title 1 Grants to Local Educational Agencies
93.600	Head Start
93.778	Medical Assistance Program

Dollar threshold used to distinguish between Type A and Type B programs \$750,000

Auditee qualified as low-risk auditee? Yes

Section II - Financial Statement Findings

There are no financial statement findings to report.

Section III - Federal Award Findings and Questioned Costs

There are no federal award findings and questioned costs to report.

Section IV - Prior Year Audit Findings

None