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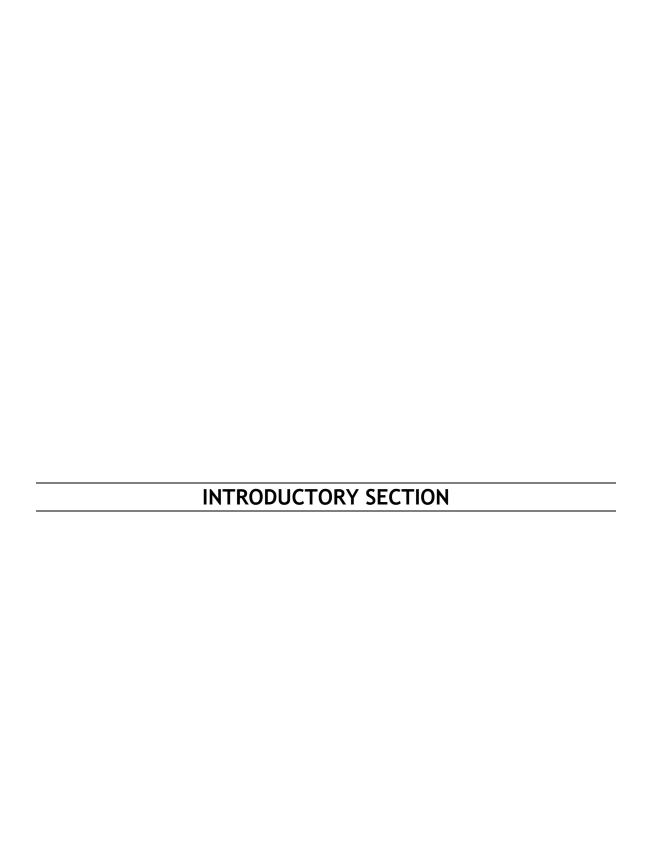
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#### **BOARD OF SUPERVISORS**

Lou Wallace, Chairman

Oris Christian, Vice Chairman David Eaton Carl Rhea Rebecca Dye Steve Breeding Tim Lovelace

#### **COUNTY SCHOOL BOARD**

Cynthia Compton, Chairman

Kip Parsons, Vice Chairman Wayne Bostic Bob Gibson Tim Ball Linda Garrett Alex Zachwieja, Jr.

#### **SOCIAL SERVICES BOARD**

Brain Ferguson, Chairman

Andrew Hensley, Vice Chairman Sharon Owens

Rebecca Dye Donnie Ramey

#### **OTHER OFFICIALS**

Clerk of the Circuit Court	Ann S. McReynolds
Commonwealth's Attorney	Zack A. Stoots
Commissioner of the Revenue	Randy N. Williams
Treasurer	Alicia McGlothlin
Sheriff	Steve Dye
Superintendent of Schools	Dr. Gregory A. Brown
Director of Social Services	Patrick Brunty
County Administrator	Lonzo Lester
County Attorney	M. Katherine Patton





### ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

#### **Independent Auditors' Report**

To the Honorable Members of the Board of Supervisors County of Russell, Virginia

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Russell, Virginia, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Russell, Virginia, as of and for the year ended June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of County of Russell, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Change in Accounting Principles

As described in Note 26 to the financial statements, in 2022, the County adopted new accounting guidance, GASB Statement Nos. 87, *Leases*. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about County of Russell, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and the Specifications for Audits of Counties, Cities, and Towns will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Specifications for Audits of Counties, Cities, and Towns, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of County of Russell, Virginia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about County of Russell, Virginia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and schedules related to pension and OPEB funding as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise County of Russell, Virginia's basic financial statements. The accompanying combining and individual fund financial statements and schedules and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

Rolinsa, Faver, lop associates

In accordance with *Government Auditing Standards*, we have also issued our report dated August 2, 2023, on our consideration of County of Russell, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County of Russell, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering County of Russell, Virginia's internal control over financial reporting and compliance.

Blacksburg, Virginia August 2, 2023



				ry Governmer	nt	
	G	overnmental Activities	Вι	usiness-type Activities		<u>Total</u>
		Activities		Activities		TOLAL
ASSETS						
Cash and cash equivalents	\$	16,163,851	\$	4,131	\$	16,167,982
Cash in custody of others		-		-		
Receivables (net of allowance for uncollectibles):		0.250.749				0.250.766
Taxes receivable Accounts receivable		9,259,768 2,150,682		11,642		9,259,768 2,162,324
Other receivables		2,130,002		11,042		2,102,324
Rent receivable		-		-		
Grants receivable				-		
Interest receivable		-		96		96
Notes receivable		-		-		
Lease receivable - current portion		-		-		
Lease-purchase receivable - current portion		-		-		
Due from component unit		200,000		-		200,000
Due from other governmental units		1,790,836				1,790,836
Internal balances		(764)		764		
Inventories		-		-		
Prepaid items Restricted assets:		-		-		
Cash and cash equivalents		13,009,799		49,575		13,059,374
Investments		607		47,373		607
Noncurrent assets:		007				007
Net pension asset						
Note receivable - net of current portion		-				
Lease receivable - net of current portion		-		-		
Lease-purchase receivable - net of current portion		-		-		
Capital assets (net of accumulated depreciation/amortization):						
Land		701,353		-		701,353
Land improvements		-		-		
Buildings and improvements		14,242,922		-		14,242,922
Machinery and equipment		1,728,548		1		1,728,549
Utility plant in service		-		2,075,455		2,075,455
Construction in progress	_	5,164,406	_	2 4 44 77 4	_	5,164,406
Total assets	\$	64,412,008	\$	2,141,664	\$	66,553,672
DEFERRED OUTFLOWS OF RESOURCES						
Pension related items	\$	2,023,335	\$	18	\$	2,023,353
OPEB related items		1,273,993		-		1,273,993
Total deferred outflows of resources	\$	3,297,328	\$	18	\$	3,297,346
LIA DU ITIES						
LIABILITIES Accounts payable	\$	1,382,447	\$	16,415	\$	1,398,862
Construction payables	Ş	957,582	Ş	10,413	٠	957,582
Accrued liabilities		737,362				737,302
Customer deposits				-		
Unearned revenue		4,489,319		-		4,489,319
Accrued interest payable		127,934		1,245		129,179
Due to component unit		309,583		-		309,583
Long-term liabilities:						
Due within one year		2,139,339		27,416		2,166,755
Due in more than one year		35,861,258		477,444		36,338,702
Total liabilities	\$	45,267,462	\$	522,520	\$	45,789,982
DESERBED INELOWS OF DESCURES						
DEFERRED INFLOWS OF RESOURCES		F F 44 00F			_	F F 44 00F
Deferred revenue - property taxes	\$	5,546,985	\$	5,583	\$	5,546,985
Pension related items OPEB related items		3,747,890 930,826		3,363		3,753,473 930,826
Lease receivable related items		730,620				730,620
Total deferred inflows of resources	\$	10,225,701	\$	5,583	\$	10,231,284
Total deferred liments of resources		10,223,701	· ·	3,303	7	10,231,20
NET POSITION						
Net investment in capital assets	\$	6,023,741	\$	1,570,596	\$	7,594,337
Restricted:						
Coal Road		836,423		-		836,423
Construction		-		-		
Asset forfeiture funds		193,933		-		193,933
Energy Lease Project		607		-		607
Debt service and bond covenants		-		49,575		49,575
Environmental waste		-		-		
Opioid settlement		1,245,589		-		1,245,589
		2 015 990		(6,592)		3,909,288
Unrestricted (deficit) Total net position (deficit)		3,915,880 12,216,173		1,613,579		13,829,752

#### County of Russell, Virginia Statement of Net Position June 30, 2022

	_			nent Units		
	<u></u>	chool Board	Devel	istrial opment nority	Pu	issell County Iblic Service Authority
ASSETS						
Cash and cash equivalents	\$	2,297,057	\$	300,513	\$	314,000
Cash in custody of others		782,239		-		-
Receivables (net of allowance for uncollectibles): Taxes receivable		_				
Accounts receivable		87,660				743,796
Other receivables		· -		8,224		
Rent receivable		-		70,579		-
Grants receivable		-		234,312		121,742
Interest receivable		-		290,106		-
Notes receivable - current portion  Lease receivable - current portion		-		4,100 925,517		-
Lease-purchase receivable - current portion			1	,468,471		
Due from primary government		309,583		, 100, 17 1		
Due from other governmental units		1,357,858				
Internal balances		-		-		-
Inventories		-		-		75,756
Prepaid items		764,367		-		-
Restricted assets:						
Cash and cash equivalents		-		-		529,616
Investments		-				-
Noncurrent assets:						249,544
Net pension asset  Note receivable - net of current portion				11,539		247, 344
Lease receivable - net of current portion		-	2	,470,550		
Lease-purchase receivable - net of current portion				,710,597		
Capital assets (net of accumulated depreciation/amortization):				, -,		
Land		5,628,295	4	,795,198		240,411
Land improvements		-	1	,400,101		14,250
Buildings and improvements		10,619,854	10	,259,426		483,699
Machinery and equipment		2,605,294		26,104		4,175,299
Utility plant in service		7 705 750	,	-		22,589,206
Construction in progress  Total assets	5	7,795,752 32,247,959		,756,720 ,732,057	\$	1,702,770 31,240,089
		, , , , , , , , , , , ,	•	, . ,	•	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
DEFERRED OUTFLOWS OF RESOURCES						
Pension related items	\$	7,330,211	\$	-	\$	186,602
OPEB related items  Total deferred outflows of resources	Ś	3,225,927 10,556,138	\$		\$	27,514 214,116
						· · ·
LIABILITIES						
Accounts payable	\$	834,132	\$	291,967	\$	280,820
Construction payables Accrued liabilities		1,086,820		473,383 4,427		- 55,427
Customer deposits		1,000,020		4,427		118,158
Unearned revenue		-				- 110,130
Accrued interest payable		-		124,166		66,593
Due to primary government		-		200,000		
Long-term liabilities:						
Due within one year		980,192		,739,026		623,136
Due in more than one year	_	39,527,301		,444,853		14,481,286
Total liabilities	\$	42,428,445	\$ 24	,277,822	\$	15,625,420
DEFERRED INFLOWS OF RESOURCES						
Deferred revenue - property taxes	\$	-	\$		\$	
Pension related items	•	14,883,127	•		•	252,953
OPEB related items		1,599,052		-		35,404
Lease receivable related items		-	3	,261,388		-
Total deferred inflows of resources	\$	16,482,179	\$ 3	,261,388	\$	288,357
NET POSITION						
Net investment in capital assets	\$	26,247,081	\$ 8	,232,738	\$	14,222,431
Restricted:						
Coal Road		-		-		-
Construction				-		56,675
Asset forfeiture funds		-		-		-
Energy Lease Project				-		- 
Debt service and bond covenants				-		176,185
Environmental waste				-		296,756
Opioid settlement Unrestricted (deficit)		(42,353,608)		(39,891)		- 788,381
om con reced (deficie)		(16,106,527)		,192,847		15,540,428

County of Russell, Virginia Statement of Activities For the Year Ended June 30, 2022

			Program Revenues				Net (Expense) Revenue and Changes in Net Position	Revenue and st Position		
	I					Primary Government			Component Units	
Functions/Programs	Expenses	Charges for <u>Services</u>	Operating Grants and Contributions	Capital Grants and Contributions	Governmental <u>Activities</u>	Business-type <u>Activities</u>	Total	D School Board	Industrial F Development F <u>Authority</u>	Russell County Public Service <u>Authority</u>
PRIMARY GOVERNMENT: Governmental activities:										
General government administration		•	\$ 773,488	•		\$ .	(2,014,139)		ı	
Judicial administration Dublic exfects	2,904,085	15,320	888,207		(2,000,558)		(2,000,558)			
Fubilic safety Public works	4,049,727	76, 532 188, 303	78,804		(3,782,620)		(3,782,620)			
Health and welfare	7,491,558	•	6,411,827	•	(1,079,731)	•	(1,079,731)			
Education	10,503,873	•	•	•	(10,503,873)	•	(10,503,873)			
Parks, recreation, and cultural	505,537	7,608	90,649		(407,280)		(407,280)			
Community development Interest on long-term debt	885,795	9,824	361,464		(514,507)		(514,507)			
Total governmental activities	\$ 35,991,943	\$ 317,587	\$ 10,908,468	. \$	\$ (24,765,888)	\$ -	(24,765,888)			
Business-type activities:	000	7	Į.	·		(405 575) \$	(406 676)			
Dance Sewer Total primary government		\$ 432,001	\$ 10,908,468	• •	\$ (24,765,888)	(185,575)	(24,951,463)			
COMPONENT UNITS: School Board	\$ 48,058,263	\$ 1,934,750	\$ 47,392,120	s,			S	1,268,607 \$	· ·	
Industrial Development Authority Russell County Public Service Authority				615,659					(5,177,301)	- (113,997)
Total component units		\$ 5.297.315	\$ 47.392.120	\$ 615.659			•	1.268.607 \$	(5.177.301) \$	(113.997)
	001130110						<b>,</b>			(22,(21)
	General revenues: General property taxes	taxes			\$ 12,256,262	\$	12,256,262 \$	•	<u>٠</u>	
	Other local taxes:									
	Local sales and use taxes	use taxes			2,234,678		2,234,678			
	Coal road and severance taxes	everance taxes			1,031,770		1,031,770			
	Consumption taxes	ly laxes			72.701		322,412 72.701			
	Grantee tax	!			108,498	٠	108,498	•		
	Other local taxes	S			385,212		385,212			
	Unrestricted reve	nues from use of n	Unrestricted revenues from use of money and property		116,235	•	116,235	4,607	1,711,913	1,886
	Miscellaneous				1,457,633	•	1,457,633	351,799	10,242	
	Payments from th	Payments from the County of Russell, Virginia	Payments from the County of Russell, Virginia		- 000 030 0		- 250 030	10,267,199	- 027 000 0	370,257
	Gain on sale of capital assets	Dutions not restriction	יובת נס אפרווור אומז	idilis	408,650		408,650		14.210	
	Transfers	_				90,206			-	(27,278)
	Total general reve	Total general revenues and transfers	s		\$ 20,757,775				4,018,835 \$	344,865
	Change in net position	tion †) - beginning			\$ (4,008,113) \$ 16,224,286	\$ (95,369) \$ 1 708 948	(4,103,482) \$ 17 933 234	11,892,212 \$	(1,158,466) \$	230,868
	Net position (deficit) - ending	t) - ending			\$ 12,216,173	\$ 1,613,579 \$	13,829,752 \$	(16,106,527) \$	8,192,847 \$	15,540,428

The accompanying notes to the financial statements are an integral part of this statement.

#### County of Russell, Virginia Balance Sheet Governmental Funds June 30, 2022

		<u>General</u>		Coal <u>Road</u>		<u>CARES</u>	<u>ARPA</u>	Other Governmental <u>Fund</u>		<u>Total</u>
ASSETS										
Cash and cash equivalents	\$	5,184,595	\$	-	\$	- \$	4,454,319	\$ 10,904	\$	9,649,818
Receivables (net of allowance for uncollectibles):										
Taxes receivable		9,259,768		-		-	-	-		9,259,768
Accounts receivable		1,448,072		73,825		-	-	-		1,521,897
Due from other funds		86,164		-		-	-	-		86,164
Due from component unit		200,000		-		-	-	-		200,000
Due from other governmental units		1,790,836		-		-	-	-		1,790,836
Restricted assets:										
Cash and cash equivalents		12,222,452		787,347		-	-	-		13,009,799
Investments		607		-		-	-	-		607
Total assets	\$	30,192,494	\$	861,172	\$	- \$	4,454,319	\$ 10,904	\$	35,518,889
LIABILITIES										
Accounts payable	\$	524,156	Ś	24,749	Ś	- \$	-	\$ -	\$	548,905
Construction payables	•	957,582	•		•		-		•	957,582
Reconciled overdraft		757,502		_		12,673				12,673
Unearned revenue		35,000		_			4,454,319	_		4,489,319
Due to other funds		764				86,164	., .5 .,5 . ,	_		86,928
Due to component unit		309,583				-				309,583
Total liabilities	\$	1,827,085	\$	24,749	\$	98,837 \$	4,454,319	\$ -	\$	6,404,990
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue - property taxes	\$	8,768,492	S	-	ς	- \$	-	\$ -	\$	8,768,492
Unavailable revenue - opioid settlement	*	1,202,323	*		*	-	_		7	1,202,323
Total deferred inflows of resources	\$	9,970,815	\$	-	\$	- \$	-	\$ -	\$	9,970,815
FUND BALANCES										
Restricted:										
Coal Road	\$	_	Ś	836,423	ς	- \$	-	\$ -	Ś	836,423
Courthouse construction	*	11,070,937	*	-	*	-		*	7	11,070,937
Asset forfeiture funds		193,933		_		-	-	_		193,933
Energy Lease Project		607		_		-	-	_		607
Opioid Settlement		43,266		_		-	-	_		43,266
Assigned:		,								,
Sheriff Funds		42,023				_	_			42,023
Library Donations		53,141		_		_	_	_		53,141
Road Improvements		87,287				_	_	_		87,287
Law Library		61,150								61,150
Commonwealth Attorney		500		-		-	-	-		500
Housing		12,124		-		-	-	-		12,124
Health and Fitness		8,247		-		-	-	-		8,247
Other purposes				-		-	-	-		13,312
• •		13,312		-		(00.027)	-	10.004		
Unassigned		6,808,067	ŕ	927 422	ċ	(98,837)	-	10,904	ċ	6,720,134
Total fund balances	\$	18,394,594	\$	836,423	\$	(98,837) \$	- 454310	\$ 10,904	\$	19,143,084
Total liabilities, deferred inflows of resources, and fund balances	\$	30,192,494	\$	861,172	>	- \$	4,454,319	\$ 10,904	\$	35,518,889

# County of Russell, Virginia Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position June 30, 2022

Amounts reported for governmental activities in the statement of net position are different because:

Amounts reported for governmental activities in the statement of net position are different because:				
Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds			\$	19,143,084
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.				
Land	\$	701,353		
Buildings and improvements	•	14,242,922		
Machinery and equipment		1,728,548		
Construction in progress		5,164,406	-	21,837,229
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.				
Unavailable revenue - property taxes	\$	3,221,507		
Unavailable revenue - opioid settlement		1,202,323	_	4,423,830
Deferred outflows of resources are not available to pay for current-period expenditures				
and, therefore, are not reported in the funds.				
Pension related items	\$	2,023,335		
OPEB related items		1,273,993	=	3,297,328
Internal service funds are used by management to charge the costs of certain activities, such as insurance and telecommunications, to individual funds. The assets and liabilities of the internal service funds are included in				
governmental activities in the statement of net position.				6,321,949
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.				
Bonds and literary loans	\$	(22,148,079)		
Lease liabilities		(3,204,641)		
Finance purchases		(4,738,456)		
Unamortized premium		(115,275)		
Accrued interest payable		(127,934)		
Landfill accrued closure and postclosure liability		(315,976)		
Net OPEB liabilities		(3,179,970)		
Compensated absences		(547,064)		
Net pension liability		(3,751,136)	-	(38,128,531)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.				
Pension related items	\$	(3,747,890)		
OPEB related items		(930,826)	-	(4,678,716)
Net position of governmental activities			\$	12,216,173

# County of Russell, Virginia Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2022

		General		Coal Road		CARES		ARPA	Gov	Other		Total
REVENUES		General		Noau		CARES		ARFA	GOV	erninent rund		Total
General property taxes	Ś	16,579,875	\$		ς	-	ς	_	\$	_	Ś	16,579,875
Other local taxes	*	3,839,387	~	515,884	~	-	7	_	~	_	~	4,355,271
Permits, privilege fees, and regulatory licenses		43,484		313,001		-		_		_		43,484
Fines and forfeitures		10,279		_		_		_		_		10,279
Revenue from the use of money and property		105,765		4,598		3,396		_		_		113,759
Charges for services		263,824		1,570		3,370		_		_		263,824
Miscellaneous		255,310		_		_		_		_		255,310
Recovered costs		1,206,570		_		_		_		_		1,206,570
Intergovernmental:		1,200,370										1,200,370
Commonwealth		8,969,598		_				709,700		_		9,679,298
Federal		3,465,402				17,698		709,700		_		3,483,100
Total revenues	\$	34,739,494	\$	520,482	\$		\$	709,700	\$	-	\$	35,990,770
EXPENDITURES												
Current:												
General government administration	Ś	2,288,123	ς	_	Ś	-	Ś	311,695	ς	_	Ś	2,599,818
Judicial administration	*	2,946,289	7	_	~	_	~	311,073	~	_	~	2,946,289
Public safety		6,567,080		_		_		286,089		_		6,853,169
Public works		2,921,766		225,158		_		62,579		_		3,209,503
Health and welfare		7,436,738		223,130		171,657		02,577		_		7,608,395
Education		8,717,736		_		171,037				_		8,717,736
Parks, recreation, and cultural		559,426										559,426
Community development		913,658		_		_		_		_		913,658
Nondepartmental		316,149		_		-		_		-		316,149
Capital projects		4,286,977		-		-		-		-		4,286,977
Debt service:		4,200,777		-		-		-		-		4,200,977
Principal retirement		1,860,240										1,860,240
Interest and other fiscal charges		647,911		-		-		-		-		647,911
5	<u> </u>	39,462,093	Ś	225,158	Ċ	171,657	Ś	- ((0.2(2	ŕ	-	Ś	40,519,271
Total expenditures	\$	39,462,093	<b>&gt;</b>	223,138	\$	1/1,03/	<b>&gt;</b>	660,363	\$	<u> </u>	\$	40,519,271
Excess (deficiency) of revenues over									_			
(under) expenditures	\$	(4,722,599)	\$	295,324	\$	(150,563)	\$	49,337	\$	-	\$	(4,528,501)
OTHER FINANCING SOURCES (USES)												
Transfers out	\$	(92,595)	\$	-	\$	-	\$	(51,726)	\$	-	\$	(144,321)
Transfers in		-		-		51,726		2,389		-		54,115
Issuance of general obligation bonds		16,015,000		-		-		-		-		16,015,000
Proceeds from lease purchases		76,829		-		-		-		-		76,829
Sale of capital assets		408,650		-		-		-		-		408,650
Total other financing sources (uses)	\$	16,407,884	\$	-	\$	51,726	\$	(49,337)	\$	-	\$	16,410,273
Net change in fund balances	\$	11,685,285	\$	295,324	\$	(98,837)	\$	-	\$	-	\$	11,881,772
Fund balances - beginning		6,709,309		541,099		-		-		10,904		7,261,312
Fund balances - ending	\$	18,394,594	\$	836,423	\$	(98,837)	\$	-	\$	10,904	\$	19,143,084

# County of Russell, Virginia Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds To the Statement of Activities

For the Year Ended June 30, 2022

Net change in fund balances - total governmental funds			\$ 11,881,772
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the amount by which capital outlays exceeded depreciation/amortization in the current period.  Capital outlay  Reversion of assets back to the School Board (net)  Depreciation/amortization expense		4,901,661 (1,083,832) (1,939,950)	1,877,879
Depreciation/ amortization expense		(1,737,730)	1,077,077
The net effect of various miscellaneous transactions involving capital assets (I.e., sales, trade-ins, and			
donations) is to increase (decrease) net assets.			(133,348)
Decrease in the statement of attitude about decrease and account fine statement of the stat			
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.			
Property taxes	Ś	(4,323,613)	
Opioid stellement funds		1,202,323	(3,121,290)
The issuance of long-term obligations (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term obligations consumes the current financial resources of governmental funds.			
Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums,			
discounts, and similar items when obligations is first issued, whereas these amounts are deferred and amortized in the			
statement of activities. This amount is the net effect of these differences in the treatment of long-term obligations and			
related items.			
Issuance of long-term obligations:			
Revenue bonds	\$	(16,015,000)	
Lease liabilities		(76,829)	
Principal Payments:			
Bonds, literary loans, and notes		822,964	
Lease liabilities		672,495	
Finance purchases		364,781	

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

(Increase) decrease in compensated absences	\$ 25,046	
(Increase) decrease in accrued interest payable	11,378	
Change in OPEB related items	(162,579)	
Amortization of bond premiums	16,804	
Change in pension related items	(159,183)	(268,534)

Internal service funds are used by management to charge the costs of certain activities, such as insurance and telecommunications, to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.

(4,008,113)

893

(14,245,485)

(13,896)

Change in net position of governmental activities

Decrease (increase) in estimated liability: Landfill closure and postclosure liability

The accompanying notes to the financial statements are an integral part of this statement.

Amounts reported for governmental activities in the statement of activities are different because:

#### County of Russell, Virginia Statement of Net Position Proprietary Funds June 30, 2022

June 30, 20	JZZ	Enterprise	Internal		
		Fund	Service Fund		
		Dante	Self		
		<u>Fund</u>	<u>Health Insurance</u>		
ASSETS					
Current assets:					
Cash and cash equivalents	\$	4,131	\$ 6,526,706		
Interest receivable	•	96	-		
Accounts receivable, net of allowance for uncollectibles		11,642	628,785		
Due from other funds		764	-		
Total current assets	\$	16,633	\$ 7,155,491		
Noncurrent assets:					
Restricted assets:					
Cash and cash equivalents (in custody of others)	\$	49,575	\$ -		
Capital assets:					
Utility plant in service	\$	5,240,699	\$ -		
Machinery and equipment		8,148	-		
Less accumulated depreciation		(3,173,391)	-		
Total capital assets	\$	2,075,456	\$ -		
Total noncurrent assets	\$	2,125,031	\$ -		
Total assets	\$	2,141,664	\$ 7,155,491		
DEFERRED OUTFLOWS OF RESOURCES					
Pension related items	\$	18	\$ -		
LIABILITIES					
Current liabilities:					
Accounts payable	\$	16,415	\$ 833,542		
Accrued interest payable		1,245	-		
Revenue bonds - current portion		27,416	<u>-</u>		
Total current liabilities	\$	45,076	\$ 833,542		
Noncurrent liabilities:					
Revenue bonds - net of current portion	\$	477,444	\$ -		
Total noncurrent liabilities	\$	477,444	\$ -		
Total liabilities	<u>\$</u>	522,520	\$ 833,542		
DEFERRED INFLOWS OF RESOURCES					
Pension related items	\$	5,583	\$ -		
NET POSITION		. ==0 ===	•		
Net investment in capital assets	\$	1,570,596	\$ -		
Restricted for debt service and bond covenants		49,575			
Unrestricted		(6,592)	6,321,949		
Total net position	\$	1,613,579	\$ 6,321,949		

# County of Russell, Virginia Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds

For the Year Ended June 30, 2022

		Enterprise Fund Dante		Internal Service Fund Self	
		<u>Fund</u>		Health Insurance	
OPERATING REVENUES					
Charges for services:					
Sewer revenues	\$	114,414	\$	-	
Insurance premiums		-		7,969,098	
Total operating revenues	\$	114,414	\$	7,969,098	
OPERATING EXPENSES					
Pension expense	\$	(11,520)	\$	-	
Professional services		28,294	\$	-	
Utilities		1,503		-	
Materials and supplies		91,068		-	
Office expenses		12,463		-	
Repairs and maintenance		0		-	
Insurance claims and expenses		-		7,970,681	
Depreciation		133,281		-	
Total operating expenses	\$	255,089	\$	7,970,681	
Operating income (loss)	\$	(140,675)	\$	(1,583)	
NONOPERATING REVENUES (EXPENSES)					
Investment income	\$	-	\$	2,476	
Contribution to Castlewood PSA		(21,600)		-	
Interest expense		(23,300)		-	
Total nonoperating revenues (expenses)	\$ \$	(44,900)	\$	2,476	
Income (loss) before transfers	\$	(185,575)	\$	893	
Transfers in	\$ \$	90,206	\$	-	
Change in net position	\$	(95,369)	\$	893	
Total net position - beginning		1,708,948		6,321,056	
Total net position - ending	\$	1,613,579	\$	6,321,949	

#### County of Russell, Virginia Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2022

		Enterprise Fund	Internal Service Fund	
		Dante <u>Fund</u>	Self <u>Health Insurance</u>	
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers and users	\$	118,382 \$	-	
Receipts for insurance premiums		-	8,108,885	
Payments to suppliers		(137,418)	-	
Payments to employees		2	-	
Payments for premiums		-	(7,685,779)	
Net cash provided by (used for) operating activities	\$	(19,034) \$	423,106	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfers from other funds	\$	90,206	-	
Net cash provided by (used) for noncapital financing	·		_	
activities	\$	90,206 \$	-	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Principal payments on bonds	\$	(26,208) \$	-	
Contribution to Castlewood PSA		(21,600)	-	
Interest payments		(23,364)	-	
Net cash provided by (used for) capital and related	·		_	
financing activities	\$	(71,172) \$	-	
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest income	\$	- <u>\$</u>	2,476	
Net increase (decrease) in cash and cash equivalents	\$	- Ş	425,582	
Cash and cash equivalents - beginning (including restricted of \$49,575)		53,706	6,101,124	
Cash and cash equivalents - ending (including restricted of \$49,575)	\$	53,706 \$	6,526,706	
Reconciliation of operating income (loss) to net cash				
provided by (used for) operating activities:	ć	(4.40. (7E) . Č	(4 502)	
Operating income (loss)	\$	(140,675) \$	(1,583)	
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:				
Depreciation	\$	133,281 \$		
(Increase) decrease in accounts receivable	Ļ	(992)	139,787	
(Increase) decrease in deferred outflows of resources		809	137,707	
(Increase) decrease in due from other funds		4,960	-	
Increase (decrease) in accounts payable		(4,090)	284,902	
Increase (decrease) in deferred inflows of resources		(12,327)		
Total adjustments	\$	121,641	424,689	
Net cash provided by (used for) operating activities	\$	(19,034)		

FIDUCIARY FUNDS
<u>Special Welfare</u> - The Special Welfare fund accounts for those funds belonging to individuals entrusted to the local social services agency, such as foster care children.
<u>VASAP</u> - The VASAP fund accounts for those funds belonging to the Southwest Virginia Alcohol Safety Action Program. The County is the fiscal agent for this program.

#### County of Russell, Virginia Statement of Fiduciary Net Position Fiduciary Funds June 30, 2022

		Custodial Funds		
	Spec	Special		
	Welf	are	VASAP	
ASSETS				
Cash and cash equivalents	\$	58,585 \$	13,613	
Due from other governments		-	20,389	
Total assets	\$	58,585 \$	34,002	
LIABILITIES				
Accounts payable	\$	- \$	7,097	
Total liabilities	\$	- \$	7,097	
NET POSITION				
Restricted for:				
Held for social services client	\$	58,585 \$	-	
Held for VASAP		-	26,905	
Total net position	\$	58,585 \$	26,905	

# County of Russell, Virginia Statement of Changes in Fiduciary Net Position Fiduciary Funds June 30, 2022

	Custodial Funds		
	S		
		Velfare	VASAP
ADDITIONS			
Special welfare collections	\$	31,024 \$	-
Interest earned	<b>.</b>	448	-
Intergovernmental		-	205,396
Total additions	\$	31,472 \$	
DEDUCTIONS			
Special welfare payments	\$	37,998 \$	-
Salaries and fringes		-	152,950
Contractual services		-	2,016
Professional services		-	17,968
Utilities		-	6,796
Insurance		-	1,674
Office rent		-	12,000
Office supplies		-	2,125
Miscellaneous		-	5,265
Travel		-	3,395
Total deductions	\$	37,998 \$	204,189
Net increase (decrease) in fiduciary net position	\$	(6,526) \$	1,207
Net position - beginning	\$	65,111 \$	25,698
Net position - ending	\$	58,585 \$	26,905

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2022

#### Note 1-Summary of Significant Accounting Policies:

The financial statements of the County conform to generally accepted accounting principles (GAAP) applicable to governmental units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies:

#### A. Financial Reporting Entity

The County of Russell, Virginia is a municipal corporation governed by an elected six-member Board of Supervisors. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

Blended component units - None

Discretely Presented Component Units - The component unit columns in the financial statements include the financial data of the County's discretely presented component units. They are reported in a separate column to emphasize that they are legally separate from the County.

The Russell County School Board operates the elementary and secondary public schools in the County. School Board members are popularly elected. The School Board is fiscally dependent upon the County because the County approves all debt issuances of the School Board and provides significant funding to operate the public schools since the School Board does not have separate taxing powers. The School Board is presented as a governmental fund type. The School Board does not issue separate financial statements.

The Industrial Development Authority of Russell County, Virginia (IDA) encourages and provides financing for industrial development in Russell County. The financial statements of the IDA have been included because the County appoints the governing body and has made moral obligation resolutions to finance deficits of any kind or nature that may occur each year subject to annual appropriation. Complete financial statements of the IDA can be obtained in writing at 137 Highland Drive, Lebanon, VA 24266.

The Russell County Public Service Authority (PSA) provides water and sewer service to residents of Russell County. The Authority is fiscally dependent on the County because the County appoints the governing body and has financing guarantees involving the Authority. Complete financial statements of the PSA can be obtained in writing at 137 Highland Drive, Lebanon, Virginia 24266.

Related Organizations - The County's officials are also responsible for appointing the members of the boards of other organizations, but the County's accountability for these organizations does not extend beyond making the appointment.

Jointly Governed Organizations - The County, in conjunction with other local jurisdictions, participates in supporting the Southwest Virginia Regional Jail and the Cumberland Mountain Community Services Board. The governing bodies of these organizations are appointed by the respective governing bodies of the participating jurisdictions. During the year, the County contributed \$2,324,384 to the Regional Jail and \$39,996 to the Community Services Board. The County does not have any ongoing financial responsibility for these Organizations.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 1-Summary of Significant Accounting Policies: (Continued)

#### B. Government-wide and Fund Financial Statements

<u>Government-wide financial statements</u> - The reporting model includes financial statements prepared using full accrual accounting for all of the government's activities. This approach includes not just current assets and liabilities but also capital assets and long-term liabilities (such as buildings and general obligation debt).

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

Statement of Net Position - The government-wide Statement of Net Position is designed to display the financial position of the primary government (governmental and business-type activities) and its component units. Governments report all capital assets, including infrastructure, in the government-wide statement of net position and report depreciation expense - the cost of "using up" capital assets - in the statement of activities. The net position of a government will be broken down into three categories: 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

Statement of Activities - The government-wide Statement of Activities reports expenses and revenues in a format that focuses on the cost of each of the government's functions. The expense of individual functions is compared to the revenues generated directly by the function (for instance, through user charges or intergovernmental grants).

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 1-Summary of Significant Accounting Policies: (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The government-wide Statement of Activities reflects both the gross and net cost per functional category (public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.) The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (public safety, public works, health and welfare, etc.) or a business-type activity.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues.

Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the County.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general-purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when the government receives cash.

The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for and reports all financial resources of the general government, except those required to be accounted for in other funds. The General Fund includes the activities of the Social Services, Dog Tag, Damage Stamp, Law Library, Knox Creek, Cannery, Health and Fitness, Housing, CSA, Litter, Valley Heights Subdivision, and Road Improvements funds. The aforementioned Funds have been merged with the General Fund for financial reporting purposes.

The government reports the following major special revenue funds:

The Coal Road Fund accounts for and reports financial resources to be used for improvements to roads used in conjunction with coal mining and other expenses allowable by the <u>Code of Virginia</u>, (1950), as amended.

The CARES Fund accounts for and reports financial resources that are restricted, committed, or assigned to expenditures for Coronavirus Relief Funds.

The ARPA Fund accounts for and reports financial resources that are restricted, committed, or assigned to expenditures for American Rescue Plan Act Funds.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 1-Summary of Significant Accounting Policies: (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The government reports the following major proprietary fund:

The County operates a water treatment system. The activities of the system are accounted for in the Dante fund.

Additionally, the government reports the following fund types:

The Workforce Investment Fund accounts for and reports financial resources to be used for workforce development benefiting the County. The Workforce Investment Fund is accounted for as a *Nonmajor Special Revenue Fund*.

Internal Service Funds account for the financing of goods and services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis. The Internal Service Fund consists of the Self Health Insurance Fund.

Fiduciary Funds (Trust and Custodial Funds) account for assets held by the government in a trustee capacity or as agent or custodian for individuals, private organizations, other governmental units, or other funds. Custodial funds include the Special Welfare Fund and VASAP Fund. The Special Welfare Fund includes activity of the Title XX and the SSI Fund, which have all been merged for financial reporting purposes.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary Funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Funds are charges to departments for health insurance. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

- D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance:
  - 1. Cash and Cash Equivalents

The government's cash and cash equivalents are considered to be cash on hand, amounts in demand deposits, as well as short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 1-Summary of Significant Accounting Policies: (Continued)

#### D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance: (Continued)

#### 2. Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

#### 3. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e. the current portion of interfund loans). All other outstanding balances between funds are reported as "advances to/from other funds" (i.e. the noncurrent portion of interfund loans).

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance nonspendable account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

#### 3. Property Taxes

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Real estate taxes are payable in installments on June 5<sup>th</sup> and December 5<sup>th</sup>. Personal property taxes are due and collectible on December 5<sup>th</sup>. The County bills and collects its own property taxes.

#### 4. Allowance for Uncollectible Accounts

The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$5,879,786 at June 30, 2022. The allowance consists of delinquent property taxes in the amount of \$5,869,828 and tipping fees of \$9,958.

#### 5. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance: (Continued)

#### 6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed (except for intangible right-to-use lease assets (lease assets), the measurement of which is discussed in more detail below). Donated capital assets are recorded at acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Property, plant, equipment, and infrastructure of the primary government, as well as the Component Unit - School Board, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Land improvements	40
Buildings and improvements	40
Machinery and equipment	4-30
Utility plant in service	40
Right-to-use lease assets:	
Buildings and improvements	40
Machinery and equipment	4-30

#### 7. Prepaid Items

Certain payments to vendors represent costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### 8. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will include a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until then. The County has one item that qualifies for reporting in this category. It is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 1-Summary of Significant Accounting Policies: (Continued)

#### D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance: (Continued)

#### 8. Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes and opioid settlement receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30th, 2nd half installments levied during the fiscal year but due after June 30th, and amounts prepaid on the 2nd half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2nd half installments levied during the fiscal year but due after June 30th and amounts prepaid on the 2nd half installments are reported as deferred inflows of resources. In addition, certain items related to pension, OPEB, opioid settlements, and leases are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

#### 9. Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. No liability is recorded for non-vesting accumulating rights to receive sick pay benefits. The County accrues salary-related payments associated with the payment of compensated absences. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements.

#### 10. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the County's Retirement Plan and the additions to/deductions from the County's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 11. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI, HIC, Teacher HIC, and LODA OPEB Plans and the additions to/deductions from the VRS OPEB Plans' net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

In addition to the VRS related OPEB, the County and School Board allows their retirees to stay on the health insurance plan after retirement. The retiree is required to pay the blended premium cost creating and implicit subsidy OPEB liability. In addition, retirees receive a monthly stipend towards their health insurance cost until the retiree is Medicare eligible.

### NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance: (Continued)

#### 12. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### 13. Leases

The County leases various assets requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

#### Lessee

The County recognizes lease liabilities and intangible right-to-use lease assets (lease assets) in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease liability is reduced by the principal portion of payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The lease asset is amortized over the shorter of the lease term or the useful life of the underlying asset.

#### Key Estimates and Judgments

Lease accounting includes estimates and judgments for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The County uses the interest rate stated in lease contracts. When the interest rate is not provided
  or the implicit rate cannot be readily determined, the County uses its estimated incremental
  borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease and certain periods covered by
  options to extend to reflect how long the lease is expected to be in effect, with terms and
  conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability (lessee) or lease receivable (lessor).

The County monitors changes in circumstances that would require a remeasurement or modification of its leases. The County will remeasure the lease asset and liability (lessee) or the lease receivable and deferred inflows of resources (lessor) if certain changes occur that are expected to significantly affect the amount of the lease liability or lease receivable.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance: (Continued)

#### 14. Fund Balance

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are either not in spendable form (such as inventory and prepaid expenditures) or are legally or contractually required to be maintained intact (corpus of a permanent fund):
- Restricted fund balance amounts that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation.
   Restrictions may be changed or lifted only with the consent of the resource providers;
- Committed fund balance amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by the Board of Supervisors prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Board adopts another ordinance to remove or revise the limitation;
- Assigned fund balance amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. Unlike commitments, assignments general only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment;
- Unassigned fund balance amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

The Board of Supervisors is the highest level of decision-making authority and the formal action that is required to establish, modify or rescind a fund balance commitment is a resolution approved by the Board of Supervisors. The resolution must either be approved or rescinded as applicable, prior to the last day of the fiscal year for which the commitment is made. The amount subject to the constraint may be determined in the subsequent period.

The Board of Supervisors has authorized the County Administrator as the official authorized to assign fund balance to a specific purpose as approved by the fund balance policy.

The County of Russell will maintain an unassigned fund balance in the general fund equal to 16% of the expenditures/operating revenues (two months). The County considers a balance of less than 10% to be a cause for concern, barring unusual or deliberate circumstances.

The County considers restricted fund balance to be spent when an expenditure is incurred for purposes for which restricted and unassigned, assigned, or committed fund balances are available, unless prohibited by legal documents or contracts. When an expenditure is incurred for purposes for which committed, assigned or unassigned amounts are available, the County considers committed fund balance to be spent first, then assigned fund balance, and lastly unassigned fund balance.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 1-Summary of Significant Accounting Policies: (Continued)

D. Assets, deferred outflows/inflows of resources, liabilities, and net position/fund balance: (Continued)

#### 15. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

#### Note 2-Stewardship, Compliance, and Accountability:

#### A. Budgetary Information

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

- Prior to March 30, the County Administrator submits to the Board of Supervisors a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the means of financing them. All Funds of the County have legally adopted budgets with the exception of the Industrial Development Authority Fund and Agency Funds.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- 4. The Appropriations Resolution places legal restrictions on expenditures at the departmental level. Only the Board of Supervisors can revise the appropriation for each department or category. The County Administrator is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts within the school system's categories.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 2-Stewardship, Compliance, and Accountability: (Continued)

#### A. Budgetary Information (Continued)

- 5. Formal budgetary integration is employed as a management control device during the year for the General Fund and the Special Revenue Funds. The School Fund is integrated only at the level of legal adoption.
- 6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 7. Appropriations lapse on June 30, for all County units.
- 8. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to commit that portion of the applicable appropriations, is not part of the County's accounting system.
- B. Excess of expenditures over appropriations

At June 30, 2022, there were no funds that had excess of expenditures over appropriations.

C. Deficit fund balance

At June 30, 2022, the CARES fund had a deficit fund balance.

#### Note 3-Deposits and Investments:

#### Deposits:

Deposits with banks are covered by the Federal Deposit Insurance Corporations (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### Investments:

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper that has received at least two of the following ratings: P-1 by Moody's Investors Service, Inc.; A-1 by Standard and Poor's; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP). As of and for the year ending June 30, 2021, the County did not have any investments.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 4-Due from Other Governmental Units:

The following amounts represent receivables from other governments at year-end:

		Primary Government	Component Unit School Board
Local Government:	_		
Southwest Virginia Regional Jail	\$	363,193 \$	-
Commonwealth of Virginia:			
Local sales tax		389,637	-
State sales tax		-	869,481
Non-categorical aid		98,836	-
Categorical aid-shared expenses		223,358	-
Categorical aid-Virginia Public Assistance funds		177,142	-
Categorical aid-other		57,928	-
Categorical aid-Comprehensive Services Act funds		242,604	-
Federal Government:			
Categorical aid-Virginia Public Assistance funds		221,005	-
Categorical aid-other		17,133	-
School federal programs	_	<u>-</u>	488,377
Total Amount Due from Other Governmental Units	\$_	1,790,836 \$	1,357,858

## Note 5-Interfund/Component-Unit Obligations:

	Due to Primary		Due from Primary			
	Government/		Government/			
Fund	 Component Unit	_	Component Unit			
Primary Government: General Fund	\$ 309,583	\$ <u>_</u> \$	200,000			
Component Unit:						
School Board	\$ -	\$	309,583			
IDA	200,000	_	-			
Total	\$ 200,000	\$	309,583			

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 5-Interfund/Component-Unit Obligations: (Continued)

Interfund transfers and remaining balances for the year ended June 30, 2022, consisted of the following:

Fund		Transfers In	_	Transfers Out
Primary Government:				
General Fund	\$	-	\$	92,595
Dante Fund		90,206		-
CARES Fund		51,726		-
ARPA Fund		2,389		51,726
Total	\$	144,321	\$	144,321
			-	
Fund		Due From		Due To
Fund Primary Government:		Due From		Due To
	 \$	Due From 86,164	 \$	Due To
Primary Government:	 \$		 \$	
Primary Government: General Fund	\$ 	86,164	\$	
Primary Government: General Fund Dante Fund	\$ \$	86,164	\$	764 -

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 6-Long-Term Obligations:

## <u>Primary Government - Governmental Activities Indebtedness</u>

The following is a summary of long-term obligation transactions of the County for the year ended June 30, 2022:

	_	Balance July 1, 2021		GASB 87 Implementation		Increases/ Issuances	_	Decreases / Retirements	Balance June 30, 2022
Direct borrowings and placements									
General obligation bonds	\$	3,781,495	\$	-	\$	-	\$	(785,333) \$	2,996,162
Literary loans		25,000		-		-		(12,500)	12,500
Revenue bonds		-		-		16,015,000		=	16,015,000
Locality compensation payments		3,149,548		-		-		(25,131)	3,124,417
Finance purchase notes		5,103,237		-		-		(364,781)	4,738,456
Deferred Amounts:									
Bond premiums		132,079	_	-	_	-	_	(16,804)	115,275
Total direct borrowings									
and placements	\$	12,191,359	\$	<u>-</u>	\$	16,015,000	\$_	(1,204,549) \$	27,001,810
Other long-term obligations									
Lease liabilities	\$	-	\$	3,800,307	\$	76,829	\$	(672,495) \$	3,204,641
Landfill closure/									
postclosure liability		302,080		-		13,896		-	315,976
Net OPEB liabilities		3,435,760		-		1,751,955		(2,007,745)	3,179,970
Compensated absences		572,110		-		404,037		(429,083)	547,064
Net pension liability		7,641,214		-		4,777,155		(8,667,233)	3,751,136
Total other long-term							_		
obligations	\$	11,951,164	\$_	3,800,307	\$_	7,023,872	\$_	(11,776,556) \$	10,998,787
Total	\$_	24,142,523	\$	3,800,307	\$_	23,038,872	\$_	(12,981,105) \$	38,000,597

Annual requirements to amortize long-term obligations and related interest are as follows:

## **Director Borrowing**

Year Ending	and Placen	nent	Lease Liabilities			
June 30,	 Principal	Interest	Principal	Interest		
2023	\$ 1,008,001 \$	649,576 \$	704,236 \$	92,299		
2024	738,363	645,827	730,843	64,785		
2025	831,806	615,666	696,516	36,969		
2026	1,308,715	579,693	635,336	17,698		
2027	1,351,692	537,276	170,231	7,015		
2028-2032	5,521,956	2,171,113	267,479	4,162		
2033-2037	5,428,720	1,462,322	-	-		
2038-2042	3,692,282	895,388	-	-		
2043-2047	3,320,000	564,165	-	-		
2048-2051	 3,685,000	196,927	<u>-</u>	-		
Totals	\$ 26,886,535 \$	8,317,953 \$	3,204,641 \$	222,928		

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 6-Long-Term Obligations: (Continued)

## <u>Primary Government - Governmental Activities Indebtedness</u> (Continued)

## Details of long-term indebtedness:

			Final		Amount of		Balance		Amount
	Interest	Date	Maturity	Installment	Original	G	overnmental	D	ue Within
	Rates	Issued	<u>Date</u>	<u>Amounts</u>	Issue		Activities	(	One Year
Direct Borrowings and Placements									
General Obligation Bonds:									
General obligation bond	2.35%-5.10%	2002	2023	\$213,799-272,702 a+	\$ 4,382,954	\$	272,702	\$	272,702
General obligation bond	4.60%-5.10%	2006	2027	\$147,228-197,458 a+	3,205,190		940,849		179,493
General obligation bond	4.60%-5.10%	2009	2030	\$55,000-110,000 a+	1,485,000		685,000		-
General obligation bond	3.05%-5.05%	2010	2031	\$55,000-120,000 a+	1,620,000		900,000		80,000
Total General Obligation Bonds						\$	2,798,551	\$	532,195
Literary loans:									
Literary loan	2.00%	7/1/2003	2023	\$12,500 a+	250,000	\$	12,500	\$	12,500
Revenue Bonds:									
VRS Virginia HELPS Program	1.975%-2.100%	1/14/2022	2051	\$445,000-770,000 a+	\$ 16,015,000	\$	16,015,000	\$	-
Locality Compensation Payments:									
VRA - Moral Obligation	0.00%	2021	2041	\$25,131-174,321 a+	\$ 3,149,548	\$	3,124,417	\$	49,205
RD - Moral Obligation	5.75%	1988	2028	\$13,063-41,261 a+	672,000		197,611		32,801
Total Locality Compensation Payments						\$	3,322,028	\$	82,006
Finance Purchase Notes:									
Energy Lease	4.60%	4/19/2017	2037	\$173,771-415,639 a-	\$ 5,588,478	\$	4,581,511	\$	224,355
Bus Lease	2.017%	11/15/2019	2023	\$160,111 (a)	461,589		156,945		156,945
Total Finance Purchase Notes						\$	4,738,456	\$	381,300
Total Direct Borrowings and Placements						\$	26,886,535	\$	1,008,001
Plus:									
Unamortized Premium						\$	115,275	\$	16,804
Lease Liabilities:									
Sheriff - 2020 Dodge Durango	10.44%	2021	2025	\$291 (m)	\$ 13,663	\$	8,953	\$	2,678
Sheriff - 2019 RAM 2500	11.57%	2020	2025	\$357 (m)	16,342		8,982		3,417
Sheriff - 2019 Nissan Frontier	10.77%	2020	2025	\$291 (m)	13,558		6,940		2,879
Sheriff - 2019 Dodge Journey	12.90%	2020	2025	\$221 (m)	9,825		5,311		2,083
Sheriff - 2020 Dodge Durango	9.91%	2020	2025	\$368 (m)	17,521		9,178		3,676
Sheriff - 2020 Dodge Durango	9.91%	2020	2025	\$368 (m)	17,521		9,178		3,676
Sheriff - 2019 Dodge RAM 1500	9.54%	2020	2025	\$454 (m)	21,754		11,349		4,558
Sheriff - 2020 Dodge Durango	10.06%	2020	2025	\$368 (m)	17,464		9,161		3,666
Sheriff - 2020 Dodge Durango	10.06%	2020	2025	\$368 (m)	17,464		9,161		3,666
Sheriff - 2020 Dodge Durango	9.91%	2020	2025	\$369 (m)	17,564		9,779		3,625
Sheriff - 2020 Dodge Durango	9.91%	2020	2025	\$369 (m)	17,563		9,778		3,625
Sheriff - 2020 Dodge Durango	11.72%	2020	2025	\$295 (m)	13,477		7,858		2,765
Sheriff - 2020 Dodge Durango	11.72%	2020	2025	\$295 (m)	13,477		7,858		2,765
Sheriff - 2020 Dodge Durango	11.72%	2020	2025	\$295 (m)	13,477		7,858		2,765
Sheriff - 2020 Dodge Durango	11.72%	2020	2025	\$295 (m)	13,477		7,858		2,765
Sheriff - 2020 Dodge Durango	10.06%	2020	2025	\$455 (m)	21,547		12,366		4,411
Sheriff - 2020 Dodge Durango	11.72%	2020	2025	\$295 (m)	13,477		7,858		2,764
Sheriff - 2019 Dodge RAM 1500	10.57%	2020	2025	\$291 (m)	13,644		7,868		2,795

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

Note 6-Long-Term Obligations: (Continued)

<u>Primary Government - Governmental Activities Indebtedness</u> (Continued)

Details of long-term indebtedness: (Continued)

Lang Linkillshian (Continued)	Interest <u>Rates</u>	Date <u>Issued</u>	Final Maturity <u>Date</u>		Amount of Original <u>Issue</u>	G	Balance sovernmental Activities	D	Amount ue Within One Year
Lease Liabilities: (Continued)	10 F7%	2020	2025	¢204 ( <del></del> )	ć 13.744	ċ	7.0/0	Ļ	2 705
Sheriff - 2019 Dodge RAM 1500	10.57%	2020 2020	2025 2025	\$291 (m) \$291 (m)	\$ 13,644 13,562	\$	7,868	\$	2,795
Sheriff - 2020 Dodge Durango	10.83%			. , ,	·		8,059		2,754
Sheriff - 2020 Dodge Charger	9.13%	2020 2020	2025 2025	\$309 (m)	14,936		8,977		3,008
Sheriff - 2020 Dodge Charger	9.13%	2020	2025	\$309 (m)	14,936		8,977		3,008
Sheriff - 2020 Dodge Charger	9.13%			\$309 (m)	14,936		8,977		3,008
Sheriff - 2020 Dodge Charger	9.13%	2020	2025	\$309 (m)	14,936		8,977		3,008
Sheriff - 2020 Dodge Charger	9.13%	2020	2025	\$309 (m)	14,936		8,977		3,008
Sheriff - 2020 Dodge Charger	9.13%	2020 2020	2025 2025	\$309 (m)	14,936		8,977		3,008
Sheriff - 2020 Dodge Charger	9.13%			\$309 (m)	14,936		8,977		3,008
Sheriff - 2020 Dodge Charger	9.13%	2020	2025	\$309 (m)	14,936		8,977		3,008
Sheriff - 2020 Dodge Charger	9.13%	2020	2025	\$309 (m)	14,936		8,977		3,008
Sheriff - 2020 Dodge Charger	9.13% 9.07%	2020 2021	2025 2025	\$309 (m)	14,936		8,977		3,008
Sheriff - 2020 Dodge Charger				\$310 (m)	15,009		9,730		2,955
Sheriff - 2020 Dodge Charger	9.07%	2021	2025	\$310 (m)	15,009		9,730		2,955
Sheriff - 2021 Jeep Grand Cherokee	8.65%	2021	2026	\$420 (m)	23,012		18,361		4,221
Sheriff - 2022 Ford	12.88%	2022	2027	\$634 (m)	28,233		27,262		4,346
Sheriff - 2022 Ford	11.35%	2022	2027	\$689 (m)	31,737		31,048		5,000
County Admin - 2020 Chevy Tahoe	10.77%	2020	2025	\$537 (m)	25,052		12,826		5,320
Sheriff - 2021 Nissan NV200	8.65%	2022	2027	\$345 (m)	16,859		14,184		3,027
Sheriff - 2020 Chevy Tahoe	10.77%	2020	2025	\$495 (m)	23,097		11,825		4,905
Sheriff - 2020 Dodge Durango	9.91%	2020	2025	\$297 (m)	14,118		7,394		2,962
DSS - Building & Improvements	1.77%	2019	2029	\$13,582 (m)	1,494,941		1,024,190		146,037
County Building	2.54%	2013	2025	\$223,306-459,500 (a+)	5,086,100	_	1,775,100		428,300
Total Lease Liabilities						\$	3,204,641	\$	704,236
Other Long-term Obligations:									
Landfill Closure and Postclosure Liability						\$	315,976	\$	-
Net OPEB Liabilities							3,179,970		-
Compensated Absences							547,064		410,298
Net Pension Liability							3,751,136		
Total Other Long-term Obligations						\$	7,794,146	\$	410,298
Total Long-term Obligations						\$	38,000,597	Ś	2.139.339
							,,-,	т	,,

<sup>(</sup>a+) - annual principal installments shown; does not include semi-annual interest installments

The County's general obligation bonds/literary loans are subject to the State Aid Intercept Program. Under terms of the program, the County state aid is redirected to bond holders to cure any event(s) of default.

If an event of default occurs with the revenue bonds, the principal of the bond(s) may be declared immediately due and payable to the registered owner of the bond(s) by written notice to the County.

 $<sup>\</sup>mbox{(sa)}$  - semi-annual installments including interest, in applicable

<sup>(</sup>a-) - annual principal installments shown; does not include annual interest installments

<sup>(</sup>a) - annual principal and interest installments shown

<sup>(</sup>m) - monthly principal and interest installments shown

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 6-Long-Term Obligations: (Continued)

## <u>Primary Government - Business-type Activities Indebtedness</u>

The following is a summary of long-term obligation transactions of the Enterprise Fund for the year ended June 30, 2022:

		Balance July 1, 2021		Issuances	Retirements	 Balance June 30, 2022
Direct borrowings and placements Revenue bonds	\$_	531,068	\$_	\$	(26,208)	\$ 504,860
Total	\$_	531,068	\$_	<u> </u>	(26,208)	\$ 504,860

Annual requirements to amortize long-term obligations and related interest are as follows:

	Direct Borrowings and Placements									
Year Ending	Revenue Bonds									
June 30,	F	rincipal		nterest						
2023	\$	27,416	\$	22,156						
2024		28,675		20,897						
2025		29,993		19,579						
2026		31,370	18,20							
2027		32,812		16,760						
2028-2032		188,102		59,759						
2033-2036		166,492		14,335						
	-		-							
Totals	\$	504,860	\$	171,688						

## Details of long-term indebtedness:

			Final	Amount of	Balance	Amount
	Interest	Date	Maturity	Original	Business-Type	Due Within
	<u>Rates</u>	<u>Issued</u>	<u>Date</u>	<u>Issue</u>	<u>Activities</u>	One Year
Direct Borrowings and Placements						
Revenue Bonds:						
Revenue bond	4.50%	4/10/1996	2036	\$ 900,000	\$ 504,860	\$ 27,416

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 6-Long-Term Obligations: (Continued)

## <u>Component Unit - School Board Indebtedness</u>

The following is a summary of long-term obligation transactions of the discretely presented component unit for the year ended June 30, 2022:

	 Balance July 1, 2021		Increases		Decreases	_	Balance June 30, 2022
Lease liabilities	\$ -	\$	402,114	\$	-	\$	402,114
Net OPEB liabilities	17,025,752		1,766,102		(2,486,079)		16,305,775
Compensated absences	1,151,338		838,485		(863,504)		1,126,319
Net pension liability	 40,426,835		7,857,732	_	(25,611,282)	_	22,673,285
Total	\$ 58,603,925	\$_	10,864,433	\$_	(28,960,865)	\$_	40,507,493

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending	Lease Liabilities							
June 30,	Principal		Interest					
2023	\$ 135,453	\$	4,614					
2024	131,134		8,933					
2025	135,527		4,540					
Totals	\$ 402,114	\$	18,087					

## Details of long-term indebtedness:

	Interest <u>Rates</u>	Date <u>Issued</u>	Final Maturity <u>Date</u>	Amount of Original <u>Issue</u>	Total <u>Amount</u>	_	Amount ue Within One Year
Lease Liabilities:							
Bus Lease	3.35%	5/13/2022	9/15/2024	\$ 402,114	\$ 402,114	\$	135,453
Other Obligations:							
Net OPEB Liabilities					\$ 16,305,775	\$	-
Compensated Absences					1,126,319		844,739
Net Pension Liability					22,673,285		-
<b>Total Other Obligations</b>					\$ 40,105,379	\$	844,739
Total Long-Term Obligations					\$ 40,507,493	\$	980,192

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 7-Pension Plans:

#### **Plan Description**

All full-time, salaried permanent employees of the County and (nonprofessional) employees of the public school divisions are automatically covered by a VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. However, several entities whose financial information is not included in the primary government report, participate in the VRS plan through County of Russell, Virginia and the participating entities report their proportionate information on the basis of a cost-sharing plan.

Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the <u>Code of Virginia</u>, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

### **Benefit Structures**

The System administers three different benefit structures for covered employees - Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

- a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age plus service credit equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age plus service credit equals 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 7-Pension Plans: (Continued)

#### Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

## Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The County's contractually required contribution rate for the year ended June 30, 2022 was 13.16% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$843,088 and \$798,031 for the years ended June 30, 2022 and June 30, 2021, respectively.

#### **Net Pension Liability**

At June 30, 2022, the County reported a liability of \$3,751,136 for its proportionate share of the net pension liability. The County's net pension liability was measured as of June 30, 2021. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2020, and rolled forward to the measurement date of June 30, 2021. In order to allocate the net pension liability to all employers included in the plan, the County is required to determine its proportionate share of the net pension liability. Credible compensation as of June 30, 2021 and 2020 was used as a basis for allocation to determine the County's proportionate share of the net pension liability. At June 30, 2021 and 2020, the County's proportion was 99.1811% and 99.1463%, respectively.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Actuarial Assumptions - General Employees

The total pension liability for General Employees in Russell County's Retirement Plan and the Component Unit School Board's (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation 2.50%

Salary increases, including inflation 3.50% - 5.35%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation

## Mortality rates:

All Others (Non-10 Largest) - Non-Hazardous Duty: 15% of deaths are assumed to be service related

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

#### Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Actuarial Assumptions - General Employees (Continued)

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-	Update to Pub-2010 public sector mortality tables. For
retirement healthy, and disabled)	future mortality improvements, replace load with a
	modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set
	separate rates based on experience for Plan 2/Hybrid;
	changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and
	service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

### Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the County's Retirement Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation 2.50%

Salary increases, including inflation 3.50% - 4.75%

Investment rate of return 6.75%, net of pension plan investment

expenses, including inflation

## Mortality rates:

All Others (Non-10 Largest) - Hazardous Duty: 45% of deaths are assumed to be service related

### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

## Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits (Continued)

Mortality rates: (Continued)

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

#### Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

## All Others (Non-10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality
	improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and
	service to rates based on service only to better fit experience and to be more consistent with Locals Largest
	10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
	Expected arithme	tic nominal return*	7.39%

<sup>\*</sup> The above allocation provides a one-year expected return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

<sup>\*</sup>On October 10, 2019, the VRS Board elected a long-term rate of return or 6.75% which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions: the County and Component Unit School Board (nonprofessional) was also provided with an opportunity to use an alternative employer contribution rate. For the year ended June 30, 2021 the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017 actuarial valuations, whichever was greater. Through the fiscal year ended June 30, 2021, the rate contributed by the school division for the VRS Teacher Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2021 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents County's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate				
	 1% Decrease	Current Discount	1% Increase		
	(5.75%)	(6.75%)	(7.75%)		
County's proportionate share of the					
County Retirement Plan					
Net Pension Liability	\$ 8,722,290 \$	3,751,136	\$ (355,059)		

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the County recognized pension expense of \$990,742. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Š	Primary Government				
	•	Deferred Inflows			
		of Resources	of Resources		
Differences between expected and actual	ć	244 220 - Č			
experience	\$	264,239 \$	-		
Change in assumptions		907,324	-		
Net difference between projected and actual earnings on pension plan investments*		18	3,747,890		
Changes in proportion and differences between employer contributions and proportionate share of contributions		8,684	5,583		
Employer contributions subsequent to the					
measurement date		843,088			
Total	\$	2,023,353 \$	3,753,473		

<sup>\*</sup>Allocation cannot be netted given deferred outflows are those of governmental activities while deferred inflows are those of business type activities.

\$843,088 reported as deferred outflows of resources related to pensions resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

	Primary
Year ended June 30	 Government
2023	\$ (187,716)
2024	(371,424)
2025	(872,436)
2026	(1,141,632)
Thereafter	-

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at http://www.varetire.org/pdf/publications/2021-annual-report-pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

## **Component Unit School Board (Nonprofessional)**

Additional information related to the plan description, plan contribution requirements, actuarial assumptions, long-term expected rate of return, and discount rate is included in the first section of this note.

### Employees Covered by Benefit Terms

As of the June 30, 2020 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Component Unit School Board Nonprofessional
Inactive members or their beneficiaries currently receiving benefits	147
Inactive members: Vested inactive members	11
Non-vested inactive members	20
Long-term disability (LTD)	2
Inactive members active elsewhere in VRS	16
Total inactive members	49
Active members	101
Total covered employees	297

#### **Contributions**

The Component Unit School Board's contractually required contribution rate for nonprofessional employees for the year ended June 30, 2022 was 21.15% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$508,337 and \$518,031 for the years ended June 30, 2022 and June 30, 2021, respectively.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

## <u>Component Unit School Board (Nonprofessional)</u> (Continued)

### **Net Pension Liability**

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. The Component Unit School Board's (Nonprofessional) net pension liability was measured as of June 30, 2021. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2020 rolled forward to the measurement date of June 30, 2021.

## Changes in Net Pension Liability

	Component Unit-School Board (Nonprofessional)					
			lr	ncrease (Decrease)	)	
		Total Pension Liability (a)	_	Plan Fiduciary Net Position (b)		Net Pension Liability (a) - (b)
Balances at June 30, 2020	\$	19,147,231	\$_	11,631,160	\$	7,516,071
Changes for the year:						
Service cost	\$	203,236	\$	-	\$	203,236
Interest		1,240,763		-		1,240,763
Changes of assumptions		477,264		-		477,264
Differences between expected						
and actual experience		(305,011)		-		(305,011)
Contributions - employer		-		518,030		(518,030)
Contributions - employee		-		116,995		(116,995)
Net investment income		-		3,038,825		(3,038,825)
Benefit payments, including refunds						
of employee contributions		(1,531,107)		(1,531,107)		-
Administrative expenses		-		(8,189)		8,189
Other changes		-	_	282		(282)
Net changes	\$	85,145	\$	2,134,836	\$	(2,049,691)
Balances at June 30, 2021	\$	19,232,376	\$	13,765,996	\$	5,466,380

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Component Unit School Board (Nonprofessional) (Continued)

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Component Unit School Board (Nonprofessional) using the discount rate of 6.75%, as well as what the Component Unit School Board's (Nonprofessional) net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

		Rate				
	1% Decrease (5.75%)		Current Discount (6.75%)			% Increase
						(7.75%)
Component Unit School Board (Nonprofessional) Net Pension Liability	¢	7,574,487	¢	5,466,380	ċ	3,696,356
MEL I CIBIOH LIADITILY	ڔ	1,51 <del>1,4</del> 01	ب	3,700,300	ڔ	3,070,330

#### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the Component Unit School Board (Nonprofessional) recognized pension expense of \$522,133. At June 30, 2022, the Component Unit School Board (Nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Component Unit School					
		Board (Nonprofessional)				
	•	Deferred Outflows of Resources	Deferred Inflows of Resources			
Differences between expected and actual experience	\$	75,053	\$	177,391		
Change in assumptions		277,572		-		
Net difference between projected and actual earnings on pension plan investments		-		1,475,769		
Employer contributions subsequent to the measurement date	<u>-</u>	508,337		-		
Total	\$	860,962	\$_	1,653,160		

\$508,337 reported as deferred outflows of resources related to pensions resulting from the Component Unit School Board's (Nonprofessional) contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ended June 30, 2023.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Component Unit School Board (Nonprofessional) (Continued)

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

		Component Unit School Board
Year ended June 30	_	(Nonprofessional)
2023	\$	(195,465)
2024		(304,985)
2025		(343,237)
2026		(456,848)
Thereafter		-

#### Component Unit School Board (Professional)

### **Plan Description**

All full time, salaries permanent (Professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system).

Additional information regarding the plan description is included in the first section of this note.

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each School Division's contractually required contribution rate for the year ended June 30, 2022 was 16.62% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the School Board were \$3,179,016 and \$3,135,782 for the years ended June 30, 2022 and June 30, 2021, respectively.

In June 2021, the Commonwealth made a special contribution of approximately \$61.3 million to the VRS Teacher Retirement Plan. This special payment was authorized by a budget amendment included in Chapter 552 of the 2021 Appropriation Act, and is classified as a non-employer contribution.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Component Unit School Board (Professional) (Continued)

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the school division reported a liability of \$17,206,905 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2021 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2020, and rolled forward to the measurement date of June 30, 2021. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2021 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the school division's proportion was 0.22165% as compared to 0.22620% at June 30, 2020.

For the year ended June 30, 2022, the school division recognized pension expense of \$(26,402). Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2022, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Component Unit School Board			
		(Professional)			
	_	Deferred Outflows Deferred Infl			
	_	of Resources		of Resources	
Differences between expected and actual experience	\$	-	\$	1,465,581	
Change of assumptions		3,014,605		-	
Net difference between projected and actual					
earnings on pension plan investments		-		10,843,331	
Changes in proportion and differences between					
employer contributions and proportionate					
share of contributions		275,628		921,055	
Employer contributions subsequent to the					
measurement date	_	3,179,016		<del>-</del>	
Total	\$_	6,469,249	\$	13,229,967	

\$3,179,016 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ending June 30, 2023.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### <u>Component Unit School Board (Professional)</u> (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	_	
2023	\$	(2,426,245)
2024		(2,101,616)
2025		(2,267,031)
2026		(3,146,597)
2027		1,755
Thereafter		-

#### **Actuarial Assumptions**

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation

#### Mortality rates:

#### Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

#### Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

#### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

#### Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Component Unit School Board (Professional) (Continued)

#### Actuarial Assumptions (Continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post- retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

#### **Net Pension Liability**

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2021, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	_	Teacher Employee Retirement Plan
Total Pension Liability Plan Fiduciary Net Position Employers' Net Pension Liability (Asset)	\$ \$	53,381,141 45,617,878 7,763,263
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		85.46%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 7-Pension Plans: (Continued)

#### Component Unit School Board (Professional) (Continued)

## Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

				Rate	
	1	1% Decrease	Cu	rrent Discount	1% Increase
		(5.75%)		(6.75%)	(7.75%)
School division's proportionate share of the VRS Teacher Employee Retirement Plan					
Net Pension Liability	\$	33,208,395	\$	17,206,905	\$ 4,043,542

#### Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at http://www.varetire.org/pdf/publications/2021-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### Primary Government and Component Unit School Board

### Aggregate Pension Information

	Primary Government							Co	omponent Ur	it :	School Board		
	Deferred		Deferred		Net Pension	Pension		Deferred		Deferred		Net Pension	Pension
	Outflows		Inflows		Liability	 Expense	•	Outflows		Inflows		Liability	 Expense
VRS Pension Plans:													
Primary Government	\$ 2,023,353	\$	3,753,473	\$	3,751,136	\$ 990,742	\$	-	\$	-	\$	-	\$ -
School Board Nonprofessional	-		-		-	-		860,962		1,653,160		5,466,380	522,133
School Board Professional	-		-		-	-		6,469,249		13,229,967		17,206,905	(26,402)
Totals	\$ 2,023,353	\$	3,753,473	\$	3,751,136	\$ 990,742	\$	7,330,211	\$	14,883,127	\$	22,673,285	\$ 495,731

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 8-Primary Government Other Postemployment Benefits-Health Insurance:

#### **Plan Description**

The County administers a single-employer defined benefit healthcare plan, The Russell County OPEB Plan. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the County's pension plans. The plan does not issue a publicly available financial report.

#### **Benefits Provided**

Postemployment benefits are provided to eligible retirees to include Medical, Dental, and Vision insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. All permanent employees of the County who meet eligibility requirements of the pension plan are eligible to receive postemployment health care benefits. Benefits for both the retiree and their dependent spouse are provided for their respective lifetimes. If the retiree predeceases the spouse, the spouse is eligible to continue their health coverage.

#### Plan Membership

At June 30, 2022 (measurement date), the following employees were covered by the benefit terms:

Active Employees	143
Retirees and Spouses	3
Total	146

#### **Contributions**

The board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the Board of Supervisors. The amount paid by the County for OPEB as the benefits came due during the year ended June 30, 2022 was \$26,812.

## **Total OPEB Liability**

The County's total OPEB liability was measured as of June 30, 2022. The total OPEB liability was determined by an actuarial valuation as of July 1, 2021.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 8-Primary Government Other Postemployment Benefits-Health Insurance: (Continued)

#### **Actuarial Assumptions**

The total OPEB liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry age normal, level percentage of pay
Discount Rate	3.54% as of June 30, 2022
	2.16% as of June 30, 2021
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 0.50% in 2021 and 6.10% in 2022 then
	gradually declines to 3.90% in 2073 and later.
Salary Increase Rates	The salary increase rate starts at 5.35% for 1 year of service and gradually declines to 3.50%
	increase for 20 or more years of service.
Retirement Age	The average age at retirement is 61.
Mortality Rates	The pre-retirement mortality rates for General Employees were calculated using RP-2014
	Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with Scale
	BB to 2020; males set back 1 year, 85% of rates; females setback 1 year. 25% of deaths are
	assumed to be service-related.
	The pre-retirement mortality rates for Public Safety Employees were calculated using RP-2014
	Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with Scale
	BB to 2020; males 90% of rates; females set forward 1 year. 35% of deaths are assumed to be
	service-related.
	The post-retirement mortality rates for General Employees were calculated using RP-2014
	Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale
	BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase
	compounded from ages 70 to 85.
	The post-retirement mortality rates for Public Safety Employees were calculated using RP-
	2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with
	Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to
	90; females set forward 3 years.
	The post-disablement mortality rates of General Employees were calculated using RP-2014
	Disabled Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130%
	of rates.
	The post-disablement mortality rates of Publci Safety Employees were calculated using RP-
	2014 Disabled Mortality Rates projected with Scale BB to 2020; males set forward 2 years;
	unisex using 100% male.

The demographic assumptions used to determine the Total OPEB Liability as of June 30, 2022 were based on the results of an actuarial experience study for the Virginia Retirement System coving the period from July 1, 2012 to June 30, 2016. The demographic assumptions recommended as a result of this study were adopted by the VRS Board of Trustees on April 26, 2017.

## Discount Rate

The discount rates are based on the Bond Buyer General Obligation 20-Bond Municipal Index as of their respective measurement dates.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 8-Primary Government Other Postemployment Benefits-Health Insurance: (Continued)

#### Changes in Total OPEB Liability

	Primary Government Total OPEB Liability				
Balances at June 30, 2021	\$	798,143			
Changes during Year:					
Service Cost	\$	39,498			
Interest on Total OPEB Liability		17,805			
Effect of Economic/Demographic Gains or Losses		36,224			
Effect of Assumptions Changes or Inputs		(103,909)			
Benefit Payments		(26,812)			
Net Changes	\$	(37,194)			
Balances at June 30, 2022	\$	760,949			

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.54%) or one percentage point higher (4.54%) than the current discount rate:

		Rate				
	1% Decrease	 Discount Rate		Increase		
(2.54%)		 (3.54%)	(4.54%)			
\$	829,868	\$ 760,949	\$	697,829		

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the County, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point or one percentage point higher than the current healthcare cost trend rates:

			Rates			
		Heal	thcare Cost			
1% Decrease			Trend	1% Increase		
\$	673,511	\$	760,949	\$	862,794	

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 8-Primary Government Other Postemployment Benefits-Health Insurance: (Continued)

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 202, the County recognized OPEB expense in the amount of \$1,009. At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	_	Deferred Outflows of Resources	 Deferred Inflows of Resources		
Differences between expected and actual experience	\$	30,286	\$ 47,704		
Changes in assumptions		239,437	89,512		
Total	\$	269,723	\$ 137,216		

Amounts reported as deferred inflows of resources related to the OPEB plan will be recognized in OPEB expense in future reporting periods as follows:

Year ended June 30	_	
2023	\$	43,128
2024		42,958
2025		42,783
2026		15,843
2027		(11,096)
Thereafter		(1,109)

Additional disclosures on changes in total OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

#### Note 9-Component Unit School Board Other Postemployment Benefits-Health Insurance:

#### **Plan Description**

The School Board administers a single-employer defined benefit healthcare plan, the Russell County Public Schools OPEB Plan. The plan provides postemployment health care benefits to all eligible permanent employees who meet the requirements under the Schools Board's pension plans. The plan does not issue a publicly available financial report.

#### **Benefits Provided**

Postemployment benefits are provided to eligible retirees to include Medical, Dental, and Vision insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. All permanent employees of the School Board who meet eligibility requirements of the pension plan are eligible to receive postemployment health care benefits. Benefits for both the retiree and their dependent spouse are provided for their respective lifetimes. If the retiree predeceases the spouse, the spouse is eligible to continue their health coverage.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 9-Component Unit School Board Other Postemployment Benefits-Health Insurance: (Continued)

#### Plan Membership

At June 30, 2022 (measurement date), the following employees were covered by the benefit terms:

Active employees	546
Retirees and Spouses	40
Total	586

#### **Contributions**

The School Board does not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the School Board. The amount paid by the School Board for OPEB as the benefits came due during the year ended June 30, 2022 was \$569,865.

## **Total OPEB Liability**

The School Board's total OPEB liability was measured as of June 30, 2022. The total OPEB liability was determined by an actuarial valuation as of July 1, 2021.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 9-Component Unit School Board Other Postemployment Benefits-Health Insurance: (Continued)

#### **Actuarial Assumptions**

The total OPEB liability in the July 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry age normal, level percentage of pay
Discount Rate	3.54% as of June 30, 2022
	2.16% as of June 30, 2021
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 0.50% in 2021 and 6.10% in 2022 then
	gradually declines to 3.90% in 2073 and later.
Salary Increase Rates	The salary increase rate starts at 5.35% for 1 year of service and gradually declines to 3.50%
	for 20 or more years of service.
Retirement Age	The average age at retirement is 61.
Mortality Rates	The pre-retirement mortality rates for General Employees were calculated using RP-2014
	Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with Scale
	BB to 2020; males set back 1 year, 85% of rates; females setback 1 year. 25% of deaths are
	assumed to be service-related.
	The pre-retirement mortality rates for Teachers were calculated using RP-2014 White Collar
	Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older
	projected with Scale BB to 2020; 5% of deaths are assumed to be service-related.
	The post-retirement mortality rates for General Employees were calculated using RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase compounded from ages 70 to 85.
	compounded from ages 70 to 05.
	The post-retirement mortality rates for Teachers were calculated using RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older
	projected with Scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.
	The post-disablement mortality rates of General Employees were calculated using RP-2014 Disabled Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130% of rates.
	The post-disablement mortality rates of Teachers were calculated using RP-2014 Disabled Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

The demographic assumptions used to determine the Total OPEB Liability as of June 30, 2022 were based on the results of an actuarial experience study for the Virginia Retirement System coving the period from July 1, 2012 to June 30, 2016. The demographic assumptions recommended as a result of this study were adopted by the VRS Board of Trustees on April 26, 2017.

#### Discount Rate

The discount rates are based on the Bond Buyer 20-Year Bond GO Index as of their respective measurement dates.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 9-Component Unit School Board Other Postemployment Benefits-Health Insurance: (Continued)

#### Changes in Total OPEB Liability

	:	mponent Unit School Board al OPEB Liability
Balances at June 30, 2021	\$	11,599,608
Changes during Year:		
Service Cost	\$	529,129
Interest on Total OPEB Liability		255,859
Effect of Economic/Demographic Gains or Losses		(62,179)
Effect of Assumptions Changes or Inputs		103,942
Benefit Payments		(569,865)
Net Changes	\$	256,886
Balances at June 30, 2022	\$	11,856,494

## Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.54%) or one percentage point higher (4.54%) than the current discount rate:

	Rate						
	1% Decrease	Curre	nt Discount Rate	1% Increase			
(2.54%)			(3.54%)	(4.54%)			
\$	12,764,234	\$	11,856,494	\$	10,999,024		

## Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the School Board, as well as what the total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

			Rates			
·	Healthcare Cost					
1% Decrease			Trend	1% Increase		
\$	10,480,091	\$	11,856,494	\$	13,482,414	

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 9-Component Unit School Board Other Postemployment Benefits-Health Insurance: (Continued)

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the School Board recognized OPEB expense in the amount of \$1,393,130. At June 30, 2022, the School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	_	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience	\$	-	\$ 583,034
Changes in assumptions	_	2,396,083	 34,185
Total	\$_	2,396,083	\$ 617,219

Amounts reported as deferred inflows of resources related to the OPEB plan will be recognized in OPEB expense in future reporting periods as follows:

Year ended June 30	_	
2023	\$	608,142
2024		606,780
2025		543,875
2026		5,424
2027		5,424
Thereafter		9,219

Additional disclosures on changes in School Board's total OPEB liability, related ratios, and employer contributions can be found in the required supplementary information following the notes to the financial statements.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 10-Group Life Insurance (GLI) Plan (OPEB Plan):

#### **Plan Description**

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the <u>Code of Virginia</u>, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below:

#### Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

#### **Benefit Amounts**

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$8,722 as of June 30, 2022.

#### **Contributions**

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% x 60%) and the employer component was 0.54% (1.34% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2022 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### **Contributions (Continued)**

Contributions to the GLI Plan from the County were \$36,041 and \$33,944 for the years ended June 30, 2022 and June 30, 2021, respectively.

Contributions to the GLI Plan from the Component Unit School Board (Nonprofessional) were \$13,463 and \$13,631 for the years ended June 30, 2022 and June 30, 2021, respectively.

Contributions to the GLI Plan from the Component Unit School Board (Professional) were \$106,394 and \$104,764 for the years ended June 30, 2022 and June 30, 2021, respectively.

## GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI PLan OPEB

At June 30, 2022, the County reported a liability of \$354,521 for its proportionate share of the Net GLI OPEB Liability.

At June 30, 2022, the Component Unit School Board (Nonprofessional) reported a liability of \$142,390 for its proportionate share of the Net GLI OPEB Liability.

At June 30, 2022, the Component Unit School Board (Professional) reported a liability of \$1,094,065 for its proportionate share of the Net GLI OPEB Liability.

The Net GLI OPEB Liability was measured as of June 30, 2021 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2020, and rolled forward to the measurement date of June 30, 2021. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers.

At June 30, 2021, the County's proportion was 0.03050% as compared to 0.03090% at June 30, 2020.

At June 30, 2021, the Component Unit School Board (Nonprofessional) proportion was 0.01220% as compared to 0.01300% at June 30, 2020.

At June 30, 2021, the Component Unit School Board (Professional) proportion was 0.09400% as compared to 0.09530% at June 30, 2020.

For the year ended June 30, 2022, the County recognized GLI OPEB expense of \$13,445. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

For the year ended June 30, 2022, the Component Unit School Board (Nonprofessional) recognized GLI OPEB expense of \$(584). Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

For the year ended June 30, 2022, the Component Unit School Board (Professional) recognized GLI OPEB expense of \$29,213. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

#### Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB (Continued)

At June 30, 2022, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

		Primary Government		Component Unit School Board (Nonprofessional)				Component Unit School Board (Professional)				
	_	Deferred Outflows of Resources	_	Deferred Inflows of Resources		Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources	_	Deferred Inflows of Resources
Differences between expected												
and actual experience	\$	40,434	\$	2,701	\$	16,240	\$	1,085	\$	124,782	\$	8,336
Changes in proportion		11,619		20,172		-		21,816		8,152		48,869
Changes in assumptions		19,545		48,506		7,850		19,482		60,316		149,692
Net difference between projected and actual												
earnings on OPEB plan investments		-		84,616		-		33,986		-		261,130
Employer contributions subsequent to the												
measurement date		36,041		-		13,463		-		106,394		-
Total	\$	107,639	\$	155,995	\$	37,553	\$	76,369	\$	299,644	\$	468,027

\$36,041, \$13,463, and \$106,394 reported as deferred outflows of resources related to the GLI OPEB resulting from the County's, Component Unit School Board (Nonprofessional), and Component Unit School Board (Professional), respectively, contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ended June 30	Primary Government	Component Unit School Board (Nonprofessional)	Component Unit School Board (Professional)
2023	\$ (18,544) \$	(13,432) \$	(69,507)
2024	(14,609)	(11,357)	(54,400)
2025	(17,084)	(9,960)	(49,589)
2026	(28,255)	(13,512)	(83,425)
2027	(5,905)	(4,018)	(17,856)
Thereafter	-	-	-

#### **Actuarial Assumptions**

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### Actuarial Assumptions (Continued)

Information for other groups can be referenced in the VRS Annual Report.

Inflation 2.50%

Salary increases, including inflation:

Teachers3.50%-5.95%Locality - General employees3.50%-5.35%Locality - Hazardous Duty employees3.50%-4.75%

Investment rate of return 6.75%, net of investment expenses,

including inflation

## **Mortality Rates - Teachers**

#### Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

#### Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

#### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019.

## NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

## Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### Actuarial Assumptions (Continued)

Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-	Update to Pub-2010 public sector mortality tables. For
retirement healthy, and disabled)	future mortality improvements, replace load with a
	modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set
	separate rates based on experience for Plan 2/Hybrid;
	changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and
	service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

## Mortality Rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

## Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### Actuarial Assumptions (Continued)

Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-	Update to Pub-2010 public sector mortality tables. For
retirement healthy, and disabled)	future mortality improvements, replace load with a
	modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set
	separate rates based on experience for Plan 2/Hybrid;
	changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and
	service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

### Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

# Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

# Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

### **Actuarial Assumptions (Continued)**

Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-	Update to Pub-2010 public sector mortality tables. Increased
retirement healthy, and disabled)	disability life expectancy. For future mortality improvements,
	replace load with a modified Mortality Improvement Scale MP-
	2020
Retirement Rates	Adjusted rates to better fit experience and changed final
	retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and
	service to rates based on service only to better fit experience
	and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

### **NET GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2021, NOL amounts for the GLI Plan is as follows (amounts expressed in thousands):

	 GLI OPEB Plan
Total GLI OPEB Liability	\$ 3,577,346
Plan Fiduciary Net Position	2,413,074
GLI Net OPEB Liability (Asset)	\$ 1,164,272
Plan Fiduciary Net Position as a Percentage	
of the Total GLI OPEB Liability	67.45%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

### Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
	Expected arithme	tic nominal return*	7.39%

<sup>\*</sup>The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

<sup>\*</sup>On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 10-Group Life Insurance (GLI) Plan (OPEB Plan): (Continued)

#### Discount Rate

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2021, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2021 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

# Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

				Rate		
	19	% Decrease	Curr	ent Discount	1	% Increase
		(5.75%)		(6.75%)		(7.75%)
Proportionate share of the Group Life Insurance Plan Net OPEB Liability:				_		
County	\$	517,967	\$	354,521	\$	222,530
Component Unit School Board (Nonprofessional)	\$	208,037	\$	142,390	\$	89,377
Component Unit School Board (Professional)	\$	1,598,469	\$	1,094,065	\$	686,736

#### Group Life Insurance Program Fiduciary Net Position

Detailed information about the Group Life Insurance Plan's Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at http://www.varetire.org/pdf/publications/2021-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 11-Health Insurance Credit (HIC) Plan (OPEB Plan):

#### **Plan Description**

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to \$51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

### Eligible Employees

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

### **Benefit Amounts**

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

#### **HIC Plan Notes**

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 11—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

### Employees Covered by Benefit Terms

As of the June 30, 2020 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	Primary Government	Component Unit School Board (Nonprofessional)
Inactive members or their beneficiaries currently receiving benefits	16	68
Inactive members: Vested inactive members	1	1
Total inactive members	17	69
Active members	28	101
Total covered employees	45	170

#### **Contributions**

The contribution requirements for active employees is governed by §51.1-1402(E) of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The County's contractually required employer contribution rate for the year ended June 30, 2022 was 0.26% of covered employee compensation. The Component Unit School Board's (nonprofessional) contractually required employer contribution rate for the year ended June 30, 2022 was 3.53% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2020. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the County to the HIC Plan were \$3,410 and \$3,097 for the years ended June 30, 2022 and June 30, 2021, respectively. Contributions from the Component Unit School Board (nonprofessional) to the Health Insurance Credit Plan were \$87,833 and \$88,957 for the years ended June 30, 2022 and June 30, 2021, respectively.

During the 2020 session, House Bill 1513 was enacted. This bill required the addition of Health Insurance Credit benefits for non-teacher employees effective July 1, 2021. While benefit payments became effective July 1, 2021, employers were required to pre-fund the benefits beginning July 1, 2020. The bill impacted 95 employers and resulted in approximately \$2.5 million of additional employer contributions in FY2021.

#### **Net HIC OPEB Liability**

The County and Component Unit School Board's (nonprofessional) net HIC OPEB liability was measured as of June 30, 2021. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2020, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 11—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### **Actuarial Assumptions**

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation 2.50%

Salary increases, including inflation:

Locality - General employees 3.50%-5.35% Locality - Hazardous Duty employees 3.50%-4.75%

Investment rate of return 6.75%, net of investment expenses,

including inflation

# Mortality Rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 11—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-	Update to Pub-2010 public sector mortality tables. For future
retirement healthy, and disabled)	mortality improvements, replace load with a modified Mortality
	Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate
	rates based on experience for Plan 2/Hybrid; changed final
	retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service
Withdrawat Rates	decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 11—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Actuarial Assumptions: (Continued)

Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

	Tree to the second seco				
Mortality Rates (pre-retirement, post-	Update to Pub-2010 public sector mortality tables.				
retirement healthy, and disabled)	Increased disability life expectancy. For future				
	mortality improvements, replace load with a modified				
	Mortality Improvement Scale MP-2020				
Retirement Rates	Adjusted rates to better fit experience and changed				
	final retirement age from 65 to 70				
	Decreased rates and changed from rates based on age				
   Withdrawal Rates	and service to rates based on service only to better fit				
Withdrawat Rates	experience and to be more consistent with Locals Top				
	10 Hazardous Duty				
Disability Rates	No change				
Salary Scale	No change				
Line of Duty Disability	No change				
Discount Rate	No change				

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 11—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

### Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	34.00%	5.00%	1.70%
Fixed Income	15.00%	0.57%	0.09%
Credit Strategies	14.00%	4.49%	0.63%
Real Assets	14.00%	4.76%	0.67%
Private Equity	14.00%	9.94%	1.39%
MAPS - Multi-Asset Public Strategies	6.00%	3.29%	0.20%
PIP - Private Investment Partnership	3.00%	6.84%	0.21%
Total	100.00%		4.89%
		Inflation	2.50%
	Expected arithme	tic nominal return*	7.39%

<sup>\*</sup>The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

<sup>\*</sup>On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 11—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### Discount Rate

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2021, the rate contributed by the entity for the HIC OPEB was 100% of the actuarially determined contribution rate. From July 1, 2021 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

### Changes in Net HIC OPEB Liability - Primary Government

	Increase (Decrease)				
	_	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)	
Balances at June 30, 2020	\$	102,337 \$	79,118 \$	23,219	
Changes for the year:					
Service cost	\$	2,042 \$	- \$	2,042	
Interest		6,453	-	6,453	
Differences between expected					
and actual experience		3,616	-	3,616	
Assumption changes		543	-	543	
Contributions - employer		-	2,966	(2,966)	
Net investment income		-	19,218	(19,218)	
Benefit payments		(13,469)	(13,469)	-	
Administrative expenses		<u>-</u>	(200)	200	
Net changes	\$	(815) \$	8,515 \$	(9,330)	
Balances at June 30, 2021	\$	101,522 \$	87,633 \$	13,889	

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 11—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Changes in Net HIC OPEB Liability - Component Unit School Board (Nonprofessional)

	_	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net HIC OPEB Liability (Asset) (a) - (b)
Balances at June 30, 2020	\$	663,550 \$	(43,057) \$	706,607
Changes for the year:				
Service cost	\$	3,775 \$	- \$	3,775
Interest		43,658	-	43,658
Differences between expected				
and actual experience		(270,374)	-	(270,374)
Assumption changes		5,340	-	5,340
Contributions - employer		-	88,957	(88,957)
Net investment income		-	213	(213)
Benefit payments		(33,506)	(33,506)	-
Administrative expenses		-	(49)	49
Net changes	\$	(251,107) \$	55,615 \$	(306,722)
Balances at June 30, 2021	\$	412,443 \$	12,558 \$	399,885

Sensitivity of the County's and Component Unit School Board's (Nonprofessional) HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the County's and Component Unit School Board's (Nonprofessional) HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the County's and Component Unit School Board's (nonprofessional) net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

		Rate				
	_	1% Decrease		<b>Current Discount</b>		1% Increase
	_	(5.75%)	_	(6.75%)	_	(7.75%)
County's Net HIC OPEB Liability	\$	23,394	\$	13,889	\$	5,686
Component Unit School Board's (Nonprofessional) Net HIC OPEB Liability	\$	437,877	\$	399,885	\$	367,248

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 11—Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

# HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB

For the year ended June 30, 2022, the County and Component Unit School Board (Nonprofessional) recognized Health Insurance Credit Plan OPEB expense of \$1,009 and \$3,371, respectively. At June 30, 2022, the County and Component Unit School Board (Nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to the County's and Component Unit School Board's (nonprofessional) HIC Plan from the following sources:

						Component U			
	Primary Government				(Nonprofessional)				
	Defe	rred Outflows		Deferred Inflows		Deferred Outflows		Deferred Inflows	
	of	Resources	_	of Resources	-	of Resources		of Resources	
Differences between expected									
and actual experience	\$	3,812	\$	2,760	\$	10,073	\$	205,685	
Net difference between projected and actual									
earnings on HIC OPEB plan investments		-		8,855		-		4,321	
Change in assumptions		1,329		106		56,760		-	
Employer contributions subsequent to the		2 440				07.000			
measurement date	-	3,410	_	-	-	87,833		<del>-</del>	
Total	\$	8,551	\$	11,721	\$	154,666	\$	210,006	

\$3,410 and \$87,833 reported as deferred outflows of resources related to the HIC OPEB resulting from the County and Component Unit School Board (Nonprofessional) contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

Year Ended June 30	 Primary Government	Component Unit School Board (Nonprofessional)
2023	\$ (1,772) \$	(37,228)
2024	(970)	(39,243)
2025	(1,570)	(55,646)
2026	(2,268)	(11,056)

### Health Insurance Credit Program Plan Data

Information about the VRS Political Subdivision Health Insurance Credit Plan is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at http://www.varetire.org/pdf/publications/2021-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan):

### **Plan Description**

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the <u>Code of Virginia</u>, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below:

### Eligible Employees

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

### **Benefit Amounts**

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

### **HIC Plan Notes**

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

#### **Contributions**

The contribution requirements for active employees is governed by \$51.1-1401(E) of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2022 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Plan. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Program were \$238,340 and \$234,519 for the years ended June 30, 2022 and June 30, 2021, respectively.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB

At June 30, 2022, the school division reported a liability of \$2,812,941 for its proportionate share of the VRS Teacher Employee HIC Net OPEB Liability. The Net VRS Teacher Employee HIC OPEB Liability was measured as of June 30, 2021 and the total VRS Teacher Employee HIC OPEB liability used to calculate the Net VRS Teacher Employee HIC OPEB Liability was determined by an actuarial valuation performed as of June 30, 2020 and rolled forward to the measurement date of June 30, 2021. The school division's proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2021 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2021, the school division's proportion of the VRS Teacher Employee HIC was 0.21915% as compared to 0.22330% at June 30, 2020.

For the year ended June 30, 2022, the school division recognized VRS Teacher Employee HIC OPEB expense of \$198,930. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2022, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC Plan OPEB from the following sources:

	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 49,086
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments	-	37,055
Change in assumptions	76,039	11,305
Change in proportion	23,602	129,985
Employer contributions subsequent to the measurement date	238,340	 
Total	\$ 337,981	\$ 227,431

\$238,340 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2023.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

Teacher Employee HIC OPEB Liabilities, Teacher Employee HIC OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC OPEB (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

Year Ended June 30	_	
	=	
2023	\$	(33,603)
2024		(34,024)
2025		(28,278)
2026		(19,931)
2027		(5,697)
Thereafter		(6,257)

### **Actuarial Assumptions**

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Plan was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021.

Inflation	2.50%

Salary increases, including inflation 3.50%-5.95%

Investment rate of return 6.75%, net of investment expenses,

including inflation

### **Mortality Rates - Teachers**

#### Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

# Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

#### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### Actuarial Assumptions: (Continued)

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-	Update to Pub-2010 public sector mortality tables. For
retirement healthy, and disabled)	future mortality improvements, replace load with a
	modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set
	separate rates based on experience for Plan 2/Hybrid;
	changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and
	service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

### Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2021, NOL amounts for the VRS Teacher Employee HIC Plan is as follows (amounts expressed in thousands):

		Teacher Employee HIC OPEB Plan
	_	
Total Teacher Employee HIC OPEB Liability	\$	1,477,874
Plan Fiduciary Net Position		194,305
Teacher Employee Net HIC OPEB Liability (Asset)	\$	1,283,569
Plan Fiduciary Net Position as a Percentage		
, c		
of the Total Teacher Employee HIC OPEB Liability		13.15%

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

### Note 12-Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### Long-Term Expected Rate of Return

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
34.00%	5.00%	1.70%
15.00%	0.57%	0.09%
14.00%	4.49%	0.63%
14.00%	4.76%	0.67%
14.00%	9.94%	1.39%
6.00%	3.29%	0.20%
3.00%	6.84%	0.21%
100.00%		4.89%
	Inflation	2.50%
Expected arithme	tic nominal return*	7.39%
	Target Asset Allocation  34.00% 15.00% 14.00% 14.00% 6.00% 3.00%	Target Asset Allocation  34.00% 15.00% 15.00% 14.00% 14.00% 14.00% 14.00% 14.00% 15.00

<sup>\*</sup>The above allocation provides a one-year return of 7.39%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.94%, including expected inflation of 2.50%.

<sup>\*</sup>On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 12—Teacher Employee Health Insurance Credit (HIC) Plan (OPEB Plan): (Continued)

#### Discount Rate

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2021, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2021 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

# Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the VRS Teacher Employee Health Insurance Credit Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate					
	1% Decrease		Current Discount		1% Increase	
	 (5.75%)		(6.75%)		(7.75%)	
School division's proportionate						
share of the VRS Teacher						
Employee HIC OPEB Plan						
Net HIC OPEB Liability	\$ 3,166,592	\$	2,812,941	\$	2,513,668	

### Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee HIC Plan's Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at http://www.varetire.org/pdf/publications/2021-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

### Note 13-Line of Duty Act (LODA) Program:

#### **Plan Description**

The Virginia Retirement System (VRS) Line of Duty Act Program (LODA) was established pursuant to \$9.1-400 et seq. of the <u>Code of Virginia</u>, as amended, and which provides the authority under which benefit terms are established or may be amended. The LODA Program provides death and health insurance benefits to eligible state employees and local government employees, including volunteers, who die or become disabled as a result of the performance of their duties as a public safety officer. In addition, health insurance benefits are provided to eligible survivors and family members. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System). Participating employers made contributions to the program beginning in FY 2012. The employer contributions are determined by the System's actuary using anticipated program costs and the number of covered individuals associated with all participating employers.

The specific information for LODA OPEB, including eligibility, coverage and benefits is described below:

### Eligible Employees

All paid employees and volunteers in hazardous duty positions in Virginia localities as well as hazardous duty employees who are covered under the Virginia Retirement System (VRS), the State Police Officers' Retirement System (SPORS), or the Virginia Law Officers' Retirement System (VaLORS) are automatically covered by the LODA Program. As required by statute, the Virginia Retirement System (the System) is responsible for managing the assets of the program.

### **Benefit Amounts**

The LODA program death benefit is a one-time payment made to the beneficiary or beneficiaries of a covered individual. Amounts vary as follows: \$100,000 when a death occurs as the direct or proximate result of performing duty as of January 1, 2006, or after; \$25,000 when the cause of death is attributed to one of the applicable presumptions and occurred earlier than five years after the retirement date; or an additional \$20,000 benefit is payable when certain members of the National Guard and U.S. military reserves are killed in action in any armed conflict on or after October 7, 2001.

The LODA program also provides health insurance benefits. The health insurance benefits are managed through the Virginia Department of Human Resource Management (DHRM). The health benefits are modeled after the State Employee Health Benefits Program plans and provide consistent, premium-free continued health plan coverage for LODA-eligible disabled individuals, survivors and family members.

#### **Contributions**

The contribution requirements for the LODA Program are governed by \$9.1-400.1 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to state agencies by the Virginia General Assembly. Each employer's contractually required employer contribution rate for the LODA Program for the year ended June 30, 2022 was \$722.55 per covered full-time-equivalent employee. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019 and represents the pay-as-you-go funding rate and not the full actuarial cost of the benefits under the program. The actuarially determined pay-as-you-go rate was expected to finance the costs and related expenses of benefits payable during the year. Contributions to the LODA Program from the entity were \$64,669 and \$64,020 for the years ended June 30, 2022 and June 30, 2021, respectively.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 13-Line of Duty Act (LODA) Program: (Continued)

# LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB

At June 30, 2022, the entity reported a liability of \$2,050,611 for its proportionate share of the Net LODA OPEB Liability. The Net LODA OPEB Liability was measured as of June 30, 2021 and the total LODA OPEB liability used to calculate the Net LODA OPEB Liability was determined by an actuarial valuation as of June 30, 2020, and rolled forward to the measurement date of June 30, 2021. The entity's proportion of the Net LODA OPEB Liability was based on the entity's actuarially determined pay-as-you-go employer contributions to the LODA OPEB plan for the year ended June 30, 2021 relative to the total of the actuarially determined pay-as-you-go employer contributions for all participating employers. At June 30, 2021, the entity's proportion was 0.46500% as compared to 0.50110% at June 30, 2020.

For the year ended June 30, 2022, the entity recognized LODA OPEB expense of \$177,969. Since there was a change in proportionate share between measurement dates, a portion of the LODA OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2022, the entity reported deferred outflows of resources and deferred inflows of resources related to the LODA OPEB from the following sources:

	-	Deferred Outflows of Resources	- <i>-</i>	Deferred Inflows of Resources
Differences between expected and actual experience	\$	170,966	\$	310,480
Net difference between projected and actual earnings on LODA OPEB program investments		-		11,874
Change in assumptions		567,472		98,090
Change in proportion		84,973		205,450
Employer contributions subsequent to the measurement date	-	64,669		<u> </u>
Total	\$	888,080	\$_	625,894

\$64,669 reported as deferred outflows of resources related to the LODA OPEB resulting from the entity's contributions subsequent to the measurement date will be recognized as a reduction of the Net LODA OPEB Liability in the fiscal year ending June 30, 2023.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 13-Line of Duty Act (LODA) Program: (Continued)

LODA OPEB Liabilities, LODA OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the LODA OPEB (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the LODA OPEB will be recognized in LODA OPEB expense in future reporting periods as follows:

	Year Ended June 30	_	
-		<del>_</del>	
	2023	\$	36,246
	2024		36,792
	2025		36,953
	2026		37,124
	2027		39,574
	Thereafter		10,828

### **Actuarial Assumptions**

The total LODA OPEB liability was based on an actuarial valuation as of June 30, 2020, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2021. The assumptions include several employer groups. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

Inflation	2.50%
Salary increases, including inflation: Locality employees	N/A
Medical cost trend rates assumption: Under age 65 Ages 65 and older	7.00%-4.75% 5.375%-4.75%
Year of ultimate trend rate Under age 65 Ages 65 and older	Fiscal year ended 2029 Fiscal year ended 2024
Investment rate of return	2.16%, including inflation*

<sup>\*</sup>Since LODA is funded on a current-disbursement basis, the assumed annual rate of return of 2.16% was used since it approximates the risk-free rate of return.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 13-Line of Duty Act (LODA) Program: (Continued)

#### Actuarial Assumptions (Continued)

#### Mortality Rates - Non-Largest Ten Locality Employers with Public Safety Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 13-Line of Duty Act (LODA) Program: (Continued)

#### **Net LODA OPEB Liability**

The net OPEB liability (NOL) for the LODA Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2021, NOL amounts for the LODA Program is as follows (amounts expressed in thousands):

	LO	DA Program
Total LODA OPEB Liability	\$	448,542
Plan Fiduciary Net Position		7,553
LODA Net OPEB Liability (Asset)	\$	440,989
Plan Fiduciary Net Position as a Percentage		
of the Total LODA OPEB Liability		1.68%

The total LODA OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# Long-Term Expected Rate of Return

The long-term expected rate of return on LODA OPEB Program's investments was set at 2.16% for this valuation. Since LODA is funded on a current-disbursement basis, it is not able to use the VRS Pooled Investments 6.75% assumption. Instead, the assumed annual rate of return of 2.16% was used since it approximates the risk-free rate of return. This Single Equivalent Interest Rate (SEIR) is the applicable municipal bond index rate based on the Bond Buyer General Obligation 20-year Municipal Bond Index as of the measurement date of June 30, 2021.

#### Discount Rate

The discount rate used to measure the total LODA OPEB liability was 2.16%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made per the VRS Statutes and that they will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2021, the rate contributed by participating employers to the LODA OPEB Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 13-Line of Duty Act (LODA) Program: (Continued)

# Sensitivity of the Covered Employer's Proportionate Share of the Net LODA OPEB Liability to Changes in the Discount Rate

The following presents the covered employer's proportionate share of the net LODA OPEB liability using the discount rate of 2.16%, as well as what the covered employer's proportionate share of the net LODA OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.16%) or one percentage point higher (3.16%) than the current rate:

	Discount Rate						
	1% Decrease	Current	1% Increase				
	(1.16%)	(2.16%)	(3.16%)				
County's proportionate share of the LODA							
Net OPEB Liability	\$ 2,358,954 \$	2,050,611 \$	1,805,607				

# Sensitivity of the Covered Employer's Proportionate Share of the Net LODA OPEB Liability to Changes in the Health Care Trend Rate

Because the LODA Program contains a provision for the payment of health insurance premiums, the liabilities are also impacted by the health care trend rates. The following presents the covered employer's proportionate share of the net LODA OPEB liability using the health care trend rate of 7.00% decreasing to 4.75%, as well as what the covered employer's proportionate share of the net LODA OPEB liability would be if it were calculated using a health care trend rate that is one percentage point lower (6.00% decreasing to 3.75%) or one percentage point higher (8.00% decreasing to 5.75%) than the current rate:

	Health Care Trend Rates							
	1% Decrease		Current		1% Increase			
	(6.00% decreasing to 3.75%)		(7.00% decreasing to 4.75%)		(8.00% decreasing to 5.75%)			
County's proportionate share of the LODA		-		_				
Net OPEB Liability	\$ 1,682,578	\$	2,050,611	\$	2,522,505			

#### **LODA OPEB Fiduciary Net Position**

Detailed information about the LODA Program Fiduciary Net Position is available in the separately issued VRS 2021 Annual Comprehensive Financial Report (Annual Report). A copy of the 2021 VRS Annual Report may be downloaded from the VRS website at http://www.varetire.org/pdf/publications/2021-annual-report.pdf, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 14-Aggregate OPEB Information:

			Component Unit School Board							
		Deferred	Deferred	Net OPEB	OPEB	Deferred		Deferred	Net OPEB	OPEB
	_	Outflows	Inflows	Liability	Expense	Outflows	_	Inflows	Liability	Expense
County Stand-Alone Plan (Note 8)	\$	269,723 \$	137,216 \$	760,949 \$	1,009	\$ -	\$	-	Ş -	\$ -
School Stand-Alone Plan (Note 9)		-	-	-	-	2,396,083		617,219	11,856,494	1,393,130
VRS OPEB Plans:										
Group Life Insurance Plan (Note 10):										
County		107,639	155,995	354,521	13,445	-		-	-	-
School Board Nonprofessional		-	-	-	-	37,553		76,369	142,390	(584)
School Board Professional		-	-	-	-	299,644		468,027	1,094,065	29,213
County Health Insurance Credit Plan (Note 11)		8,551	11,721	13,889	1,009	-		-	-	-
Nonprofessional Health Insurance Credit Plan (Note 11)		-	-	-	-	154,666		210,006	399,885	3,371
Teacher Health Insurance Credit Plan (Note 12)		-	-	-	-	337,981		227,431	2,812,941	198,930
Line of Duty Act (LODA) Program (Note 13)		888,080	625,894	2,050,611	177,969	-		-	-	-
Totals	\$	1,273,993 \$	930,826 \$	3,179,970 \$	193,432	\$ 3,225,927	\$	1,599,052	\$ 16,305,775	\$ 1,624,060

# Note 15-Capital Assets:

Capital asset activity for the year ended June 30, 2022 was as follows:

# Primary Government:

		Beginning Balance		GASB No. 87 Implementation		Increases		Decreases	Ending Balance
Governmental Activities:			_		_				
Capital assets, not being depreciated:									
Land	\$	663,931	\$	-	\$	37,422	\$	- \$	701,353
Construction in progress	_	744,487		<u> </u>		4,419,919		<u> </u>	5,164,406
Total capital assets not being depreciated	\$_	1,408,418	\$	-	\$_	4,457,341	\$_	- \$	5,865,759
Capital assets, being depreciated:									
Buildings and improvements	\$	22,928,921	\$	-	\$	23,200	\$	(1,802,210) \$	21,149,911
Machinery and equipment		6,500,659				344,291		(743,832)	6,101,118
Total capital assets being depreciated	\$	29,429,580	\$	-	\$	367,491	\$_	(2,546,042) \$	27,251,029
Accumulated depreciation:									
Buildings and improvements	\$	(9,915,514)	\$	-	\$	(678,198)	\$	947,622 \$	(9,646,090)
Machinery and equipment		(4,630,093)		-		(515,681)		381,240	(4,764,534)
Total accumulated depreciation	\$_	(14,545,607)	\$	-	\$_	(1,193,879)	\$_	1,328,862 \$	(14,410,624)
Total capital assets being depreciated, net	\$_	14,883,973	\$		\$_	(826,388)	\$_	(1,217,180) \$	12,840,405
Intangible right-to-use capital assets, being amortized:									
Buildings and improvements	\$	-	\$	3,361,167	\$	-	\$	- \$	3,361,167
Machinery and equipment		-	_	439,140		76,829		<u> </u>	515,969
Total intangible right-to-use capital assets, being amortized	\$_	-	\$	3,800,307	\$_	76,829	\$_	- \$	3,877,136
Accumulated amortization:									
Buildings and improvements	\$	-	\$	-	\$	(622,066)	\$	- \$	(622,066)
Machinery and equipment		-		-		(124,005)		-	(124,005)
Total accumulated amortization	\$	-	\$	-	\$	(746,071)	\$_	- \$	(746,071)
Total intangible right-to-use capital assets, net	\$_	-	\$	3,800,307	\$_	(669,242)	\$_	\$_	3,131,065
Governmental activities capital assets, net	\$_	16,292,391	\$	3,800,307	\$_	2,961,711	\$_	(1,217,180) \$	21,837,229

During the fiscal year, the County transferred several assets to the Component Unit - School Board with an original cost of \$2,224,021 and accumulated depreciation of \$1,140,189 (net book value of \$1,083,832).

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 15-Capital Assets: (Continued)

Primary Government: (Continued)

		Beginning Balance	Increases		Decreases		Ending Balance
Business-type Activities:	_			_			
Capital assets, being depreciated:							
Utility plant	\$	5,240,699 \$	-	\$	-	\$	5,240,699
Machinery and equipment		8,148	-		-		8,148
Total capital assets being depreciated	\$_	5,248,847 \$	-	\$_	-	\$	5,248,847
Accumulated depreciation:							
Utility plant	\$	(3,034,227) \$	(131,017)	\$	-	\$	(3,165,244)
Machinery and equipment		(5,883)	(2,264)		-		(8,147)
Total accumulated depreciation	\$_	(3,040,110) \$	(133,281)	\$_	-	\$	(3,173,391)
Total capital assets being depreciated, net	\$_	2,208,737 \$	(133,281)	\$_	-	\$_	2,075,456
Business-type activities capital assets, net	\$_	2,208,737 \$	(133,281)	\$_	-	\$	2,075,456

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government administration	\$	31,862
Judicial administration		3,532
Public safety		328,064
Public works		211,660
Health and welfare		163,780
Education		700,959
Parks, recreation, and cultural		26,008
Community development		474,085
Total depreciation/amortization		
expense-governmental activities	\$ <u></u>	1,939,950
Business-type activities:		
Sewer Authority	\$ <u>_</u>	133,281

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 15-Capital Assets: (Continued)

Capital asset activity for the School Board for the year ended June 30, 2022 was as follows:

Discretely Presented Component Unit - School Board:

		Beginning						Ending
		Balance		Increases		Decreases		Balance
Capital assets, not being depreciated:		_		_	_			_
Land	\$	5,628,295	\$	-	\$	-	\$	5,628,295
Construction in progress		636,710		7,159,042		-		7,795,752
Total capital assets not being depreciated	\$	6,265,005	\$	7,159,042	\$	-	\$	13,424,047
Capital assets, being depreciated:								
Buildings and improvements	\$	33,805,199	\$	1,839,258	\$	-	\$	35,644,457
Machinery and equipment		8,546,636		1,320,522		-		9,867,158
Total capital assets being depreciated	\$_	42,351,835	\$	3,159,780	\$	-	\$	45,511,615
Accumulated depreciation:								
Buildings and improvements	\$	(23,275,482)	\$	(1,749,121)	\$	-	\$	(25,024,603)
Machinery and equipment		(7,093,564)		(554,593)		-		(7,648,157)
Total accumulated depreciation	\$	(30,369,046)	\$	(2,303,714)	\$	-	\$	(32,672,760)
Total capital assets being depreciated, net	\$_	11,982,789	\$	856,066	\$_	-	\$_	12,838,855
Intangible right-to-use capital assets, being amortized:								
Machinery and equipment	\$	-	\$	402,114	\$	-	\$	402,114
Total intangible right-to-use capital assets, being amortize	\$	-	\$	402,114	\$	-	\$	402,114
Accumulated amortization:								
Machinery and equipment	\$	-	\$	(15,821)	\$	-	\$	(15,821)
Total accumulated amortization	\$	-	\$	(15,821)	\$	-	\$	(15,821)
Total intangible right-to-use capital assets, net	\$_		\$_	386,293	\$_	-	\$_	386,293
Governmental activities capital assets, net	\$_	18,247,794	\$	8,401,401	\$_	-	\$_	26,649,195

During the fiscal year, the County transferred several assets to the Component Unit - School Board with an original cost of \$2,224,021 and accumulated depreciation of \$1,140,189 (net book value of \$1,083,832).

#### Note 17-Risk Management:

The County and its Component Unit - School Board are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The County and the related Component Unit - School Board participate with other localities in a public entity risk pool for their coverage of general liability, property, crime and auto insurance with the Virginia Association of Counties Risk Pool. Each member of this risk pool jointly and severally agrees to assume, pay and discharge any liability. The County and the School Board pay the Risk Pool contributions and assessments based upon classification and rates into a designated cash reserve fund out of which expenses of the pool, claims and awards are to be paid. In the event of a loss, deficit, or depletion of all available excess insurance, the pool may assess all members in the proportion to which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The County and its Component Unit - School Board continue to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 17-Contingent Liabilities:

Federal programs in which the County and its component units participate were audited in accordance with the provisions of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Pursuant to the provisions of this guidance all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests, which may result in disallowed expenditures. In the opinion of management, future disallowances of current grant program expenditures, if any, would be immaterial.

#### **Note 18-Surety Bonds:**

Fidelity & Deposit Company of Maryland-Surety:	
Ann S. McReynolds, Clerk of the Circuit Court	\$ 1,010,000
Alicia McGlothlin, Treasurer	400,000
Randy N. Williams, Commissioner of the Revenue	3,000
Steve Dye, Sheriff	30,000
All constitutional officers' employees: blanket bond	50,000
Hartford Company - Surety:	
Brooke Webb - Clerk of the School Board	\$ 10,000
All school employees: blanket bond	10,000
USF&G Insurance Co Surety:	
All Social Services employees-blanket bond	\$ 100,000

# Note 19-Landfill Closure and Postclosure Care Cost:

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site after closure. The total estimated closure and postclosure care liability at June 30, 2022 is \$315,976. This represents the cumulative amount based on the use of 100% of the estimated capacity of the landfill and is based on what it would cost to perform all remaining closure and postclosure in 2022. Actual costs for closure and postclosure monitoring may change due to inflation, deflation, changes in technology or changes in regulations. The County uses the Commonwealth of Virginia's financial assurance mechanism to meet the Department of Environmental Quality's assurance requirements for landfill closure and postclosure costs.

The County demonstrated financial assurance requirements for closure, post-closure care, and corrective action costs through the submission of a Local Government Financial Test to the Virginia Department of Environmental Quality in accordance with Section 9VA C20-70 of the Virginia Administrative Code.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

### Note 20-Deferred/Unavailable Revenue:

Deferred revenue/unavailable revenue represent amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Under the modified accrual basis of accounting, such amounts are measurable, but not available. Under the accrual basis, assessments for future periods are deferred.

	Government-wide		
	Statement of Net Position	Balance Sheet	
	Governmental Activities	_	Governmental Funds
2nd half taxes due December 2022	\$ 5,296,247	\$	5,296,247
Delinquent taxes due prior to June 30, 2022	-		3,221,507
Prepaid taxes	250,738		250,738
Total deferred/unavailable revenue	\$ 5,546,985	\$	8,768,492

#### Note 21-Self Health Insurance:

The County of Russell, Virginia established a limited risk management program for health insurance. Premiums are paid into the health plan fund from the County and School Board and are available to pay claims, and administrative costs of the program. During the fiscal year 2022, a total of \$7,970,681 was paid in benefits and administrative costs. The risk assumed by the County and School Board is based on the number of participants in the program. The risk varies by the number of participants and their specific plan type. As of June 30, 2022, the County and School Board were exposed to risk which represents the difference between the claims to date and the ceiling liability as calculated based on enrollment levels and health plan coverage. Additional costs in excess of the ceiling liability are covered as part of the contract with the County. Incurred but not reported claims of \$833,542 have been accrued as a liability based primarily on actual cost incurred prior to June 30 but paid after year-end. Interfund premiums are based primarily upon the insured funds' claims experience and are reported as quasi-external interfund transactions. Changes in the claims liability during fiscal year 2022 and the two preceding fiscal years were as follows:

		Current Year		
	Balance at	Claims and		Balance at
	Beginning of	Changes in	Claim	End of
Fiscal Year	Fiscal Year	Estimates	Payments	Fiscal Year
2021-22	\$ 548,640 \$	8,255,583 \$	(7,970,681) \$	833,542
2020-21	550,591	6,532,274	(6,534,225)	548,640
2019-20	864,737	5,460,900	(5,775,046)	550,591

#### Note 22-Moral Obligation:

During 2021, all Virginia Resource Authority (VRA) bonds were refinanced and combined into two revenue bonds. Included in the refinancing were bonds previously issued by the County of Russell, amounts issued by Castlewood Water and Sewer Authority, as well as bonds issued by the Russell County Public Service Authority (PSA). All of the bonds previously in the County's and Castlewood Water and Sewer Authority's name are now in the PSA's name.

The County signed a support agreement that requires the County to fund all debt service where revenues are not sufficient to cover the payments. The County has agreed to continue to pay the debt service for the loans originally issued in the County's name and are shown in long-term obligations as locality compensation payments.

As of June 30, 2022, the balance of those loans was \$3,124,417.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

### Note 23-Commitments and Contingencies:

The County and School Board have obligated funds for the projects described below as of June 30, 2022;

		Original Contract	nount Paid f 6/30/2022	-	Amount of Contract utstanding		unts Payable 6/30/2022	Retainage Payable as of 6/30/2022		
County Contracts:										
Courthouse Renovation	\$	13,480,853	\$	3,242,196	\$	10,238,657	\$	684,985	\$	162,077
Total Contracts	\$	13,480,853	\$	3,242,196	\$	10,238,657	\$	684,985	\$	162,077
		Original	Amount Paid as of 6/30/2022		Amount of Contract Outstanding		Accounts Payable as of 6/30/2022		Retainage Payable as of 6/30/2022	
		Contract	as o	f 6/30/2022	0	utstanding	as of	6/30/2022	as of	6/30/2022
School Board Contracts:		Contract	as o	f 6/30/2022	0	utstanding	as of	6/30/2022	as of	6/30/2022
School Board Contracts: HVAC Systems	\$	1,957,024	as o	f 6/30/2022 1,930,553	<u> </u>	utstanding 26,471	as of	202,686	as of	6/30/2022
	\$									6/30/2022 - 43,714

### Note 24-Litigation:

As of June 30, 2022, there were no matters of litigation involving the County which would materially affect the County's financial position should any court decisions on pending matters not be favorable.

# Note 25 - Subsequent Events:

#### ARPA Funding

On March 11, 2021, the American Rescue Plan (ARPA) Act of 2021 was passed by the federal government. A primary component of the ARPA was the establishment of the Coronavirus State and Local Fiscal Recovery Fund (CSLFRF). Local governments are to receive funds in two tranches, with 50% provided beginning in May 2021 and the balance delivered approximately 12 months later.

On May 20, 2021, the County received its share of the first half of the CSLFRF funds. The second half was received June 30, 2022. As a condition of receiving CSLFRF funds, any funds unobligated by December 31, 2024, and unexpended by December 31, 2026, will be returned to the federal government. Unspent funds in the amount of \$4,454,319 from the allocation are reported as unearned revenue as of June 30.

### **ESF Funding**

The CARES Act also established the Education Stabilization Fund (ESF) and allocated \$30.75 billion to the U.S. Department of Education. The ESF is composed of three primary emergency relief funds: (1) a Governor's Emergency Education Relief (GEER) Fund, (2) an Elementary and Secondary School Emergency Relief (ESSER) Fund, and (3) a Higher Education Emergency Relief (HEER) Fund. The Coronavirus Response and Relief Supplemental Appropriations Act (CRRSA Act) was signed into law on December 27, 2020 and added \$81.9 billion to the ESF. In March 2021, the American Rescue Plan Act (ARP Act), in support of ongoing state and institutional COVID-19 recovery efforts, added more than \$170 billion to the ESF. The School Board is receiving this funding from the Virginia Department of Education on a reimbursement basis.

# NOTES TO FINANCIAL STATEMENTS (CONTINUED) JUNE 30, 2022

# Note 26-Adoption of Accounting Principle:

The County implemented provisions of Governmental Accounting Standards Board Statement No. 87, *Leases* during the fiscal year ended June 30, 2022. Statement No. 87, *Leases* requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. No restatement of beginning net position was required as a result of this implementation. Using the facts and circumstances that existed at the beginning of the year of implementation, the following balances were recognized as of July 1, 2021 related to the leases:

		Primary
		Government
	•	Governmental
		Activities
Lessee activity:	•	
Lease assets	\$	3,800,307
Lease liabilities	\$	(3,800,307)

### **Note 27-Upcoming Pronouncements:**

Statement No. 91, Conduit Debt Obligations, provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021.

Statement No. 94, *Public-Private and Public-Public Partnerships and Availability of Payment Arrangements*, addresses issues related to public-private and public-public partnership arrangements. This Statement also provides guidance for accounting and financial reporting for availability payment arrangements. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022.

Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs), (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022.

Statement No. 99, Omnibus 2022, addresses (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The effective dates differ based on the requirements of the Statement, ranging from April 2022 to for fiscal years beginning after June 15, 2023.

Statement No. 100, Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62, provides more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability for accounting changes and error corrections. The requirements of this Statement are effective for fiscal years beginning after June 15, 2023.

Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences. It aligns the recognition and measurement guidance under a unified model and amends certain previously required disclosures. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.



# County of Russell, Virginia General Fund

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2022

	Budgeted Amounts					Actual	Variance with Final Budget - Positive	
DE / ENUE		<u>Original</u>		<u>Final</u>		Amounts		(Negative)
REVENUES	ċ	47 727 427	Ļ	17 727 127	ċ	1/ E70 97E	Ļ	(E4 2E2)
General property taxes	\$	16,636,127	Þ	16,636,127	Ş	16,579,875	\$	(56,252)
Other local taxes		2,894,735		2,848,848 37,155		3,839,387		990,539
Permits, privilege fees, and regulatory licenses Fines and forfeitures		37,155		,		43,484		6,329
		11,250		11,250		10,279		(971)
Revenue from the use of money and property		223,901		223,901		105,765		(118,136)
Charges for services		329,500		329,500		263,824		(65,676)
Miscellaneous		91,550		91,550		255,310		163,760
Recovered costs		427,380		427,380		1,206,570		779,190
Intergovernmental:		0.040.440		0.040.640		0.040.500		(2.42.042)
Commonwealth		9,212,640		9,212,640		8,969,598		(243,042)
Federal		3,452,406		3,452,406	<u>,</u>	3,465,402	<u>,</u>	12,996
Total revenues	\$	33,316,644	\$	33,270,757	\$	34,739,494	\$	1,468,737
EXPENDITURES								
Current:								
General government administration	\$	1,774,793	\$	2,144,758	\$	2,288,123	\$	(143,365)
Judicial administration		2,701,068		2,945,935		2,946,289		(354)
Public safety		6,324,650		7,014,707		6,567,080		447,627
Public works		2,725,517		3,500,272		2,921,766		578,506
Health and welfare		7,416,185		8,386,188		7,436,738		949,450
Education		7,916,969		7,985,349		8,717,736		(732,387)
Parks, recreation, and cultural		512,156		573,721		559,426		14,295
Community development		568,859		859,330		913,658		(54,328)
Nondepartmental		270,583		583,800		316,149		267,651
Capital projects		33,879		3,703,892		4,286,977		(583,085)
Debt service:								
Principal retirement		1,669,592		1,780,240		1,860,240		(80,000)
Interest and other fiscal charges		450,736		619,442		647,911		(28,469)
Total expenditures	\$	32,364,987	\$	40,097,634	\$	39,462,093	\$	635,541
Excess (deficiency) of revenues over (under)								
expenditures	\$	951,657	\$	(6,826,877)	\$	(4,722,599)	\$	2,104,278
OTHER FINANCING SOURCES (USES)								
Transfers out	\$	(951,657)	\$	(951,657)	ς	(92,595)	ς	859,062.00
Issuance of general obligation bonds	7	(751,057)	Ÿ	(751,057)	Y	16,015,000	7	16,015,000
Proceeds from lease purchases		_		_		76,829		76,829
Sale of capital assets		_		_		408,650		408,650
Total other financing sources (uses)	\$	(951,657)	\$	(951,657)	\$	16,407,884	\$	17,359,541
				· · · · · · · · · · · · · · · · · · ·			•	
Net change in fund balances	\$	-	\$	(7,778,534)	\$	11,685,285	\$	19,463,819
Fund balances - beginning		<u>-</u>		7,778,534		6,709,309		(1,069,225)
Fund balances - ending	\$	-	\$	-	\$	18,394,594	\$	18,394,594

# County of Russell, Virginia Special Revenue Fund - Coal Road Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2022

		Budgeted	l Amo	ounts		Variance with Final Budget -	
REVENUES	<u>(</u>	Driginal		<u>Final</u>	Actual <u>Amounts</u>		Positive (Negative)
Other local taxes Revenue from the use of money and property	\$	150,000	\$	150,000	\$ 515,884 4,598	\$	365,884 4,598
Total revenues	\$	150,000	\$	150,000	\$ 520,482	\$	370,482
EXPENDITURES Current:							
Public works	\$	150,000	\$	209,159	\$ 225,158	\$	(15,999)
Excess (deficiency) of revenues over (under) expenditures	\$	-	\$	(59,159)	\$ 295,324	\$	354,483
Net change in fund balances Fund balances - beginning	\$	-	\$	(59,159) 59,159	\$ 295,324 541,099	\$	354,483 481,940
Fund balances - ending	\$	-	\$	-	\$ 836,423	\$	836,423

# County of Russell, Virginia Special Revenue Fund - CARES Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2022

	Budgeted Amounts				Actual	Variance with Final Budget - Positive	
	(	<u>Original</u>		Final	Actual	(	Negative)
REVENUES	<u>-</u>	<u></u>		<u></u>	<u></u>	=	<u></u>
Revenue from the use of money and property	\$	-	\$	-	\$ 3,396	\$	3,396
Intergovernmental:							
Federal		-		-	17,698		17,698
Total revenues	\$	-	\$	-	\$ 21,094	\$	21,094
EXPENDITURES							
Current:							
General government administration	\$	-	\$	1,027	\$ -	\$	1,027
Public safety		-		18,175	-		18,175
Public works		-		5,701	-		5,701
Health and welfare		-		147,390	171,657		(24,267)
Total expenditures	\$	-	\$	172,293	\$ 171,657	\$	636
Excess (deficiency) of revenues over (under) expenditures	\$	-	\$	(172,293)	\$ (150,563)	\$	21,730
OTHER FINANCING SOURCES (USES)							
Transfers in	\$	-	\$	-	\$ 51,726	\$	51,726
Total other financing sources (uses)	\$	-	\$	=	\$ 51,726		51,726
Net change in fund balances	\$	-	\$	(172,293)	\$ (98,837)	\$	73,456
Fund balances - beginning		-		172,293	-		(172,293)
Fund balances - ending	\$	-	\$	-	\$ (98,837)	\$	(98,837)

## County of Russell, Virginia Special Revenue Fund - ARPA Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual For the Year Ended June 30, 2022

		Budgeted Amo	ounts	-	Actual	Fina	iance with al Budget - Positive
	<u>Orig</u>	<u>ginal</u>	<u>Final</u>		<u>Amounts</u>	<u>()</u>	<u>legative)</u>
REVENUES							
Intergovernmental:							
Federal	\$	- \$	727,173	\$	709,700	\$	(17,473)
Total revenues	\$	- \$	727,173	\$	709,700	\$	(17,473)
EXPENDITURES							
Current:							
General government administration	\$	- \$	311,696	\$	311,695	\$	1
Public safety		-	303,560		286,089		17,471
Public works		-	111,917		62,579		49,338
Total expenditures	\$	- \$	727,173	\$	660,363	\$	66,810
Excess (deficiency) of revenues over (under) expenditures	\$	- \$	-	\$	49,337	\$	49,337
OTHER FINANCING SOURCES (USES)							
Transfers out	\$	- \$	-	\$	(51,726)	\$	(51,726)
Transfers in		-	-		2,389		2,389
Total other financing sources (uses)	\$	- \$	-	\$	(49,337)	\$	(49,337)
Net change in fund balances	\$	- \$	-	\$	-	\$	-
Fund balances - beginning		-	-		-		-
Fund balances - ending	\$	- \$		\$	-	\$	-

### County of Russell, Virginia Schedule of Employer's Proportionate Share of the Net Pension Liability Pension Plans

For the Measurement Dates of June 30, 2014 through June 30, 2021

Date (1)	Employer's Proportion of the Net Pension Liability (NPL) (2)	Employer's Proportionate Share of the NPL (3)	Employer's Covered Payroll (4)	Employer's Proportionate Share of the NPL as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total Pension Liability (6)
Primary Government -	- County Retirement Plan				
2021	99.1811% \$	3,751,136	\$ 6,234,472	60.17%	90.25%
2020	99.1463%	7,641,214	6,303,680	121.22%	78.56%
2019	99.0170%	5,923,033	6,020,423	98.38%	86.16%
2018	99.2670%	4,411,185	6,123,587	72.04%	84.04%
2017	99.2986%	4,976,088	4,808,206	103.49%	77.80%
2016	98.6202%	6,835,305	5,467,426	125.02%	77.80%
2015	99.1179%	5,970,089	5,368,165	111.21%	80.39%
2014	99.1179%	5,782,839	5,440,419	106.29%	80.53%
Component Unit School	ol Board (professional)				
2021	0.22165% \$	17,206,905	\$ 19,381,708	88.78%	85.46%
2020	0.22620%	32,910,764	19,575,194	168.12%	71.47%
2019	0.22271%	29,309,901	18,519,029	158.27%	73.51%
2018	0.22864%	26,888,000	18,374,518	146.33%	74.81%
2017	0.22904%	28,167,000	17,982,879	156.63%	72.92%
2016	0.23491%	32,921,000	17,914,579	183.77%	68.28%
2015	0.23337%	29,373,000	17,363,701	169.16%	70.68%
2014	0.23360%	28,229,000	17,083,236	165.24%	70.88%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

County of Russell, Virginia
Schedule of Changes in Net Pension Liability and Related Ratios
Component Unit School Board (nonprofessional)
Pension Plans
For the Measurement Dates of June 30, 2014 through June 30, 2021

		2021	2020	2019	2018	2017	2016	2015	ļ	2014
Total pension liability	4			4					4	6
Service cost	s	203,236	5 218,448	\$ 215,965	\$ 222,182 \$	241,584 \$	228,855 \$	769,197	s	263,958
Interest		1,240,763	1,219,062	1,200,584	1,189,675	1,149,952	1,151,059	1,132,997		1,116,022
Differences between expected and actual experience		(305,011)	305,989	376,115	21,651	340,261	(240,897)	20,402		•
Changes of assumptions		477,264	•	447,422		32,003		•		
Benefit payments		(1,531,107)	(1,312,901)	(1,349,305)	(1,206,028)	(1,186,620)	(1,123,037)	(1,191,112)		(1,083,833)
Net change in total pension liability	٠ ا	85,145	\$ 430,598	\$ 890,781	\$ 227,480 \$	577,180 \$	15,980 \$	223,984		296,147
Total pension liability - beginning		19,147,231	18,716,633	17,825,852	17,598,372	17,021,192	17,005,212	16,781,228		16,485,081
Total pension liability - ending (a)	<b>∽</b>	19,232,376	\$ 19,147,231	\$ 18,716,633	\$ 17,825,852 \$	17,598,372 \$	17,021,192 \$	17,005,212	\ <u>\</u>	16,781,228
Plan fiduciary net position										
Contributions - employer	s	518,030	\$ 456,975	\$ 447,436	\$ 443,319 \$	450,897 \$	460,715 \$	425,544	<b>ب</b>	423,435
Contributions - employee		116,995	126,061		125,060	127,268	128,274	120,010		130,388
Net investment income		3,038,825	226,668		860,829	1,325,272	187,821	515,108		1,629,758
Benefit payments		(1,531,107)	(1,312,901)	(1,349,305)	(1,206,028)	(1,186,620)	(1,123,037)	(1,191,112)		(1,083,833)
Administrator charges		(8,189)	(8,164)	(8,244)	(2,790)	(8,059)	(7,361)	(7,577)		(9,166)
Other		282	(262)	(485)	(755)	(1,167)	(82)	(108)		98
Net change in plan fiduciary net position	Ş	2,134,836	\$ (511,623)	) \$ (14,241)	\$ 214,635 \$	707,591	(353,670)	(138,135)	\$	1,090,668
Plan fiduciary net position - beginning		11,631,160	12,142,783	12,157,024	11,942,389	11,234,798	11,588,468	11,726,603		10,635,935
Plan fiduciary net position - ending (b)	1 11	13,765,996	\$ 11,631,160	\$ 12,142,783	\$ 12,157,024 \$	11,942,389 \$	11,234,798 \$	11,588,468	 	11,726,603
School Division's net pension liability - ending (a) - (b)	\$	5,466,380	\$ 7,516,071	\$ 6,573,850	\$ 5,668,828 \$	5,655,983 \$	5,786,394 \$	5,416,744	\$	5,054,625
Plan fiduciary net position as a percentage of the total		71 58%	%52 09	% 88 88	%02 89	%98 29	%UO 99	68 15%		%88 69 88 69
Perison natury		200			807.00	800.	80.00			8000
Covered payroll	s	2,520,032	\$ 2,670,960	\$ 2,601,655	\$ 2,610,768 \$	2,147,811 \$	2,648,956 \$	\$ 2,434,577	s	2,612,301
School Division's net pension liability as a percentage of covered payroll		216.92%	281.40%	8 252.68%	217.13%	263.34%	218.44%	222.49%		193.49%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

### County of Russell, Virginia Schedule of Employer Contributions Pension Plans

For the Years Ended June 30, 2013 through June 30, 2022

Date		Contractually Required Contribution (1)*	_	Contributions in Relation to Contractually Required Contribution (2)*	_	Contribution Deficiency (Excess) (3)		Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Gov	ernme	nt							
2022	\$	843,088	\$	843,088	\$	-	\$	6,608,888	12.76%
2021	·	798,031	•	798,031		-	•	6,234,472	12.80%
2020		719,102		719,102		-		6,303,680	11.41%
2019		681,397		681,397		-		6,020,423	11.32%
2018		760,630		760,630		-		6,123,587	12.42%
2017		718,233		718,233		-		4,808,206	14.94%
2016		807,684		807,684		-		5,467,426	14.77%
2015		794,360		794,360		-		5,368,165	14.80%
Component	Unit Sc	:hool Board (nor	npro	fessional)					
2022	\$	508,337	\$	508,337	\$	-	\$	2,488,198	20.43%
2021		518,031		518,031		-		2,520,032	20.56%
2020		457,296		457,296		-		2,670,960	17.12%
2019		447,435		447,435		-		2,601,655	17.20%
2018		443,320		443,320		-		2,610,768	16.98%
2017		457,088		457,088		-		2,147,811	21.28%
2016		464,892		464,892		-		2,648,956	17.55%
2015		425,544		425,544		-		2,434,577	17.48%
2014		424,238		424,238		-		2,612,301	16.24%
2013		434,345		434,345		-		2,674,538	16.24%
Component	Unit Sc	chool Board (pro	fess	ional)					
2022	\$	3,179,016	\$	3,179,016	\$	-	\$	19,697,485	16.14%
2021		3,135,782		3,135,782		-		19,381,708	16.18%
2020		3,005,168		3,005,168		-		19,575,194	15.35%
2019		2,854,000		2,854,000		-		18,519,029	15.41%
2018		2,958,000		2,958,000		-		18,374,518	16.10%
2017		2,607,000		2,607,000		-		17,982,879	14.50%
2016		2,503,615		2,503,615		-		17,914,579	13.98%
2015		2,509,000		2,509,000		-		17,363,701	14.45%
2014		1,991,484		1,991,484		-		17,083,236	11.66%
2013		2,037,610		2,037,610		-		17,475,216	11.66%

Schedule is intended to show information for 10 years. Prior to 2015, VASAP's information was consolidated in the County's totals and presented in the County report. Therefore, sufficient information to allocate the prior year balances is not available. Additional years will be included as they become available.

<sup>\*</sup>Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

# County of Russell, Virginia Notes to Required Supplementary Information Pension Plans For the Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

### Component Unit School Board - Professional Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

County of Russell, Virginia Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios

Primary Government For the Measurement Dates of June 30, 2018 through June 30, 2022

		2022	2021	2020	2019	2018
Total OPEB liability						
Service cost	∽	39,498 \$	38,376 \$	14,265 \$	15,523 \$	16,038
Interest		17,805	17,351	13,941	14,342	13,000
Changes in assumptions		(103,909)	3,530	434,635	11,569	(11,427)
Effect of economic/demographic gains or losses		36,224		(88,594)		•
Benefit payments		(26,812)	(15,649)	(7,461)	(17,342)	(18,508)
Net change in total OPEB liability	<u>٠</u>	(37,194) \$	43,608 \$	366,786 \$	24,092 \$	(897)
Total OPEB liability - beginning		798,143	754,535	387,749	363,657	364,554
Total OPEB liability - ending	<b>√</b>	760,949 \$	798,143 \$	754,535 \$	387,749 \$	363,657
Covered payroll	٠	6,388,552 \$	6,096,747 \$	6,096,747 \$	6,190,566 \$	6,190,566
County's total OPEB liability (asset) as a percentage of covered payroll		11.91%	13.09%	12.38%	6.26%	5.87%

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

### County of Russell, Virginia Notes to Required Supplementary Information - County OPEB For the Year Ended June 30, 2022

Valuation Date: 7/1/2021 Measurement Date: 6/30/2022

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

### Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal, level percentage of pay
Discount Rate	3.54% as of June 30, 2022
	2.16% as of June 30, 2021
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 0.50% in 2021 amd 6.10% in
	2022 then gradually declines to 3.90% in 2073 and later.
Salary Increase Rates	The salary increase rate starts at 5.35% for 1 year of service and gradually
	declines to 3.50% increase for 20 or more years of service.
Retirement Age	The average age at retirement is 61.
Mortality Rates	The pre-retirement mortality rates for General Employees were calculated
	using RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81
	and older projected with Scale BB to 2020; males set back 1 year, 85% of
	rates; females setback 1 year. 25% of deaths are assumed to be service-
	related.
	The pre-retirement mortality rates for Public Safety Employees were
	calculated using RP-2014 Employee Rates to age 80, Healthy Annuitant Rates
	at ages 81 and older projected with Scale BB to 2020; males 90% of rates;
	females set forward 1 year. 35% of deaths are assumed to be service-
	related.
	The post-retirement mortality rates for General Employees were calculated
	using RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50
	and older projected with Scale BB to 2020; males set forward 1 year;
	females set back 1 year with 1.5% increase compounded from ages 70 to 85.
	The post-retirement mortality rates for Public Safety Employees were
	calculated using RP-2014 Employee Rates to age 49, Healthy Annuitant Rates
	at ages 50 and older projected with Scale BB to 2020; males set forward 1
	year with 1.0% increase compounded from ages 70 to 90; females set
	forward 3 years.
	The post-disablement mortality rates of General Employees were calculated
	using RP-2014 Disabled Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130% of rates.
	The post-disablement mortality rates of Publici Safety Employees were
	calculated using RP-2014 Disabled Mortality Rates projected with Scale BB to 2020; males set forward 2 years; unisex using 100% male.

County of Russell, Virginia
Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios
Component Unit School Board
For the Measurement Dates of June 30, 2018 through June 30, 2022

		2022	2021	2020	Š	2019	2018	
Total OPEB liability								İ
Service cost	∽	529,129	\$ 436,250	\$ 229,725		226,831 \$	235,586	98
Interest		255,859	256,452	277,894		297,553	275,959	26
Changes in assumptions		103,942	39,380	4,554,327		201,429	(205,110)	10)
Effect of economic/demographic gains or losses		(62,179)	•	(1,076,097)		•		,
Benefit payments		(569,865)	(597,551)	(457,831)		(496, 549)	(490,936)	36)
Net change in total OPEB liability	\$	256,886	\$ 134,531	\$ 3,528,018 \$		229,264 \$	(184,501	(10)
Total OPEB liability - beginning		11,599,608	11,465,077	7,937,059		7,707,795	7,892,296	96
Total OPEB liability - ending		11,856,494	\$ 11,599,608	\$ 11,465,077 \$		7,937,059 \$	7,707,795	.62
Covered payroll	s	22,919,616	\$ 21,427,078	\$ 21,427,078 \$	2	20,503,347 \$	20,503,347	47
School Board's total OPEB liability (asset) as a percentage of covered payroll		51.73%	54.14%	53.51%		38.71%	37.59%	%69

Schedule is intended to show information for 10 years. Additional years will be included as they become available.

## County of Russell, Virginia Notes to Required Supplementary Information - School OPEB For the Year Ended June 30, 2022

Valuation Date: 7/1/2021 Measurement Date: 6/30/2022

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits.

### ${\it Methods \ and \ assumptions \ used \ to \ determine \ OPEB \ liability:}$

Actuarial Cost Method	Entry age normal, level percentage of pay
Discount Rate	3.54% as of June 30, 2022
	2.16% as of June 30, 2021
Inflation	2.50%
Healthcare Trend Rate	The healthcare trend rate assumption starts at 0.50% in 2021 and 6.10% in 2022 then gradually declines to 3.90% in 2073 and later.
Salary Increase Rates	The salary increase rate starts at 5.35% for 1 year of service and gradually declines to 3.50% for 20 or more years of service.
Retirement Age	The average age at retirement is 61.
Mortality Rates	The pre-retirement mortality rates for General Employees were calculated using RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with Scale BB to 2020; males set back 1 year, 85% of rates; females setback 1 year. 25% of deaths are assumed to be service-related.
	The pre-retirement mortality rates for Teachers were calculated using RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with Scale BB to 2020; 5% of deaths are assumed to be service-related.
	The post-retirement mortality rates for General Employees were calculated using RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase compounded from ages 70 to 85.
	The post-retirement mortality rates for Teachers were calculated using RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.
	The post-disablement mortality rates of General Employees were calculated using RP-2014 Disabled Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130% of rates.
	The post-disablement mortality rates of Teachers were calculated using RP-2014 Disabled Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

### County of Russell, Virginia Schedule of Employer's Share of Net OPEB Liability Group Life Insurance (GLI) Plan

For the Measurement Dates of June 30, 2017 through June 30, 2021

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (Asset) (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) (3)	_	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
Primary Gov	vernment					
2021	0.0305% \$	354,521	\$	6,285,948	5.64%	67.45%
2020	0.0309%	515,504		6,357,959	8.11%	52.64%
2019	0.0308%	500,384		6,028,822	8.30%	52.00%
2018	0.0325%	494,000		6,184,666	7.99%	51.22%
2017	0.0309%	465,000		5,704,306	8.15%	48.86%
Component	Unit School Board (nonprofessi	ional)				
2021	0.0122% \$	142,390	\$	2,524,311	5.64%	67.45%
2020	0.0130%	216,949		2,675,341	8.11%	52.64%
2019	0.0133%	216,264		2,604,399	8.30%	52.00%
2018	0.0138%	210,000		2,629,348	7.99%	51.22%
2017	0.0144%	216,000		2,654,927	8.14%	48.86%
Component	Unit School Board (professiona	ıl)				
2021	0.0940% \$	1,094,065	\$	19,400,731	5.64%	67.45%
2020	0.0953%	1,589,734		19,605,574	8.11%	52.64%
2019	0.0945%	1,537,278		18,519,029	8.30%	52.00%
2018	0.0966%	1,468,000		18,376,099	7.99%	51.22%
2017	0.0978%	1,471,000		18,034,586	8.16%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

## County of Russell, Virginia Schedule of Employer Contributions Group Life Insurance (GLI) Plan For the Years Ended June 30, 2013 through June 30, 2022

Date		Contractually Required Contribution (1)	_	Contributions in Relation to Contractually Required Contribution (2)		Contribution Deficiency (Excess) (3)		Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Gov									
2022	\$	36,041	\$	36,041	\$	-	\$	6,674,213	0.54%
2021		33,944		33,944		-		6,285,948	0.54%
2020		33,061		33,061		-		6,357,959	0.52%
2019		31,276		31,276		-		6,028,822	0.52%
2018		32,161		32,161		-		6,184,666	0.52%
2017		29,665		29,665		-		5,704,306	0.52%
2016		26,515		26,515		-		5,524,027	0.48%
2015		26,057		26,057		-		5,428,571	0.48%
2014		26,130		26,130		-		5,443,723	0.48%
2013		26,774		26,774		-		5,577,961	0.48%
Component	Unit Sch	ool Board (non	prof	essional)					
2022	\$	13,463	\$	13,463	\$	-	\$	2,493,223	0.54%
2021		13,631		13,631		-		2,524,311	0.54%
2020		13,912		13,912		-		2,675,341	0.52%
2019		13,543		13,543		-		2,604,399	0.52%
2018		13,673		13,673		-		2,629,348	0.52%
2017		13,806		13,806		-		2,654,927	0.52%
2016		12,715		12,715		-		2,648,956	0.48%
2015		11,849		11,849		-		2,468,575	0.48%
2014		12,548		12,548		-		2,614,141	0.48%
2013		12,838		12,838		-		2,674,538	0.48%
Component	Unit Sch	ool Board (pro	fessi	onal)					
2022	\$	106,394	\$	106,394	\$	-	\$	19,702,646	0.54%
2021	·	104,764		104,764	·	-	•	19,400,731	0.54%
2020		101,949		101,949		-		19,605,574	0.52%
2019		96,000		96,000		=		18,519,029	0.52%
2018		95,556		95,556		-		18,376,099	0.52%
2017		93,780		93,780		-		18,034,586	0.52%
2016		86,114		86,114		-		17,940,378	0.48%
2015		83,384		83,384		-		17,371,656	0.48%
2014		82,222		82,222		-		17,129,577	0.48%
2013		83,953		83,953		-		14,490,261	0.58%
		,•		,.55				,,	2.23/0

## County of Russell, Virginia Notes to Required Supplementary Information Group Life Insurance (GLI) Plan For the Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### **Teachers**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

County of Russell, Virginia
Schedule of Changes in the Employer's Net OPEB Liability and Related Ratios
Primary Government
Health Insurance Credit (HIC) Plan
For the Measurement Dates of June 30, 2017 through June 30, 2021

		2021	2020	2019	2018	2017
Total HIC OPEB Liability	v	2 042 ¢	\$ 644	1 056 6	2 884	1 785
מפו אורב במזר	<b>Դ</b>	\$ 250,2	¢ ++0,7	¢ 00%,1	t +00'.	007,1
Interest		6,453	6,959	7,056	7,367	7,343
Changes of assumptions		543		2,217	•	(1,681)
Differences between expected and actual experience		3,616	(2,855)	2,390	(4,641)	
Benefit payments		(13,469)	(13,811)	(8,828)	(9,286)	(4,926)
Net change in total HIC OPEB liability	s	(815) \$	(7,663) \$	4,791 \$	(4,676) \$	2,521
Total HIC OPEB Liability - beginning		102,337	110,000	105,209	109,885	107,364
Total HIC OPEB Liability - ending (a)	\$	101,522 \$	102,337 \$	110,000 \$	105,209 \$	109,885
Plan fiduciary net position						
Contributions - employer	\$	2,966 \$	2,670 \$	2,788 \$	4,374 \$	3,731
Net investment income		19,218	1,702	5,480	6,182	9,214
Benefit payments		(13,469)	(13,811)	(8,828)	(9,286)	(4,926)
Administrator charges		(200)	(149)	(117)	(141)	(148)
Other			<b>(E)</b>	(7)	(472)	472
Net change in plan fiduciary net position	ۍ	8,515 \$	\$ (6,289)	(684) \$	\$ 259	8,343
Plan fiduciary net position - beginning		79,118	88,707	89,391	88,734	80,391
Plan fiduciary net position - ending (b)	<i>پ</i>	87,633 \$	79,118 \$	88,707 \$	89,391 \$	88,734
Employer's net HIC OPEB liability - ending (a) - (b)	s	13,889 \$	23,219 \$	21,293 \$	15,818 \$	21,151
Plan fiduciary net position as a percentage of the total HIC OPEB liability		86.32%	77.31%	80.64%	84.97%	80.75%
Covered payroll	۰	1,191,154 \$	1,285,580 \$	1,327,521 \$	1,562,251 \$	1,332,239
Employer's net HIC OPEB liability as a percentage of covered payroll		1.17%	1.81%	1.60%	1.01%	1.59%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Changes in the Employer's Net OPEB Liability and Related Ratios Component Unit School Board (nonprofessional) Health Insurance Credit (HIC) Plan For the Measurement Dates of June 30, 2017 through June 30, 2021 County of Russell, Virginia

		2021	2020	2019	2018	2017
Total HIC OPEB Liability Service cost	s	3,775 \$	8.474 \$	8.086 \$	9.113 \$	12.000
Interest		43,658				17,000
Changes of benefit terms			33,639			
Changes of assumptions		5,340	84,784	20,714		(42,000)
Differences between expected and actual experience		(270,374)	18,268	202	(1,089)	
Benefit payments		(33,506)	(34,855)	(35,194)	(33,696)	(34,000)
Other					(5,145)	•
Net change in total HIC OPEB liability	s	(251,107) \$	128,429 \$	13,711 \$	(12,590) \$	(47,000)
Total HIC OPEB Liability - beginning		663,550	535,121	521,410	534,000	581,000
Total HIC OPEB Liability - ending (a)	<b>∽</b>	412,443 \$	663,550 \$	535,121 \$	521,410 \$	534,000
Plan fiduciary net position						
Contributions - employer	∽	\$ 26,88	32,853 \$	32,001 \$	31,329 \$	32,000
Net investment income		213		•		
Benefit payments		(33,506)	(34,855)	(35,194)	(33,696)	(34,000)
Administrative expense		(49)				
Other					(495)	
Net change in plan fiduciary net position	\$	55,615 \$	(2,002) \$	(3,193) \$	(2,862) \$	(2,000)
Plan fiduciary net position - beginning		(43,057)	(41,055)	(37,862)	(32,000)	(33,000)
Plan fiduciary net position - ending (b)	\$\$	12,558 \$	(43,057) \$	(41,055) \$	(37,862) \$	(32,000)
Employer's net HIC OPEB liability - ending (a) - (b)	۰	399,885 \$	\$ 709'907	576,176 \$	559,272 \$	269,000
Plan fiduciary net position as a percentage of the total HIC OPEB liability		3.04%	-6.49%	.7.67%	-7.26%	-6.55%
		: : :			i i !	; ;
Covered payroll	s	2,520,032 \$	2,670,960 \$	2,601,655 \$	2,610,768 \$	2,645,183
Employer's net HIC OPEB liability as a percentage of covered payroll		15.87%	26.46%	22.15%	21.42%	21.51%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

# County of Russell, Virginia Schedule of Employer Contributions Health Insurance Credit (HIC) Plan For the Years Ended June 30, 2013 through June 30, 2022

Date		Contractually Required Contribution (1)	_	Contributions in Relation to Contractually Required Contribution (2)	· <u>-</u>	Contribution Deficiency (Excess) (3)	 Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary Gov								
2022	\$	3,410	\$	3,410	\$	-	\$ 1,311,667	0.26%
2021		3,097		3,097		-	1,191,154	0.26%
2020		2,700		2,700		-	1,285,580	0.21%
2019		2,763		2,763		-	1,327,521	0.21%
2018		4,374		4,374		-	1,562,251	0.28%
2017		3,736		3,736		-	1,332,239	0.28%
2016		3,572		3,572		-	1,190,516	0.30%
2015		3,321		3,321		-	1,106,909	0.30%
2014		757		757		-	1,081,402	0.07%
2013		3,902		3,902		-	5,574,375	0.07%
Component l	Unit S	School Board (nor	pro	fessional)				
2022	\$	87,833	\$	87,833	\$	-	\$ 2,488,198	3.53%
2021		88,957		88,957		-	2,520,032	3.53%
2020		32,853		32,853		-	2,670,960	1.23%
2019		32,001		32,001		-	2,601,655	1.23%
2018		31,329		31,329		-	2,610,768	1.20%
2017		31,742		31,742		-	2,645,183	1.20%
2016		25,165		25,165		-	2,648,956	0.95%
2015		23,128		23,128		-	2,434,577	0.95%
2014		15,413		15,413		-	2,612,301	0.59%
2013		15,780		15,780		-	2,674,538	0.59%

## County of Russell, Virginia Notes to Required Supplementary Information Health Insurance Credit (HIC) Plan For the Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 though June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience
	for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

8.08%

7.04%

## County of Russell, Virginia Schedule of School Board's Share of Net OPEB Liability Teacher Employee Health Insurance Credit (HIC) Plan For the Measurement Dates of June 30, 2017 through June 30, 2021

		Faralassada			Employer's Proportionate Share	
	Employer's Proportion of the Net HIC OPEB	Employer's Proportionate Share of the Net HIC OPEB		Employer's Covered	of the Net HIC OPEB Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of Total
Date (1)	Liability (Asset) (2)	Liability (Asset) (3)	_	Payroll (4)	(3)/(4)	HIC OPEB Liability (6)
2021	0.21915% \$	2,812,941	\$	19,381,708	14.51%	13.15%
2020	0.22330%	2,912,854		19,575,194	14.88%	9.95%
2019	0.22079%	2,890,356		18,519,029	15.61%	8.97%

18,370,145

17,978,510

15.70%

16.07%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

2,884,000

2,890,000

2018

2017

0.22715%

0.22781%

# County of Russell, Virginia Schedule of Employer Contributions Teacher Employee Health Insurance Credit (HIC) Plan For the Years Ended June 30, 2013 through June 30, 2022

		Contributions in Relation to					Contributions
Date	Contractually Required Contribution (1)	Contractually Required Contribution (2)		Contribution Deficiency (Excess) (3)		Employer's Covered Payroll (4)	as a % of Covered Payroll (5)
2022	 \$ 238,340	\$ 238,340	·	-	- <u>-</u> \$	19,697,485	1.21%
2021	234,519	234,519		-		19,381,708	1.21%
2020	234,902	234,902		-		19,575,194	1.20%
2019	222,000	222,000		-		18,519,029	1.20%
2018	225,953	225,953		-		18,370,145	1.23%
2017	199,561	199,561		-		17,978,510	1.11%
2016	189,859	189,859		-		17,911,244	1.06%
2015	183,923	183,923		-		17,351,215	1.06%
2014	189,622	189,622		-		17,083,023	1.11%
2013	193,975	193,975		-		17,475,216	1.11%

# County of Russell, Virginia Notes to Required Supplementary Information Teacher Employee Health Insurance Credit (HIC) Plan For the Year Ended June 30, 2022

Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

### County of Russell, Virginia Schedule of Employer's Share of Net LODA OPEB Liability Line of Duty Act (LODA) Program

For the Measurement Dates of June 30, 2017 through June 30, 2021

				Employer's	
				Proportionate Share	
		Employer's		of the Net LODA OPEB	
	Employer's	Proportionate		Liability (Asset)	Plan Fiduciary
	Proportion of the	Share of the	Covered-	as a Percentage of its	Net Position as a
	Net LODA OPEB	Net LODA OPEB	Employee	Covered-Employee Payroll	Percentage of Total
Date	Liability (Asset)	Liability (Asset)	Payroll *	(3)/(4)	LODA OPEB Liability
(1)	(2)	(3)	(4)	(5)	(6)
2021	0.46500% \$	2,050,611	N/A	N/A	1.68%
2020	0.50110%	2,098,894	N/A	N/A	1.02%
2019	0.53769%	1,929,157	N/A	N/A	0.79%
2018	0.50337%	1,578,000	N/A	N/A	0.60%
2017	0.50108%	1,317,000	N/A	N/A	1.30%

<sup>\*</sup> The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of the employees in the OPEB plan. However, when volunteers and part-time employees make up a significant percentage of the employer's members in the plan, the employer may determine that covered-employee payroll is misleading and, therefore, not applicable for disclosure.

Schedule is intended to show information for 10 years. Since 2017 is the first year for this presentation, only three years of data is available. However, additional years will be included as they become available.

# County of Russell, Virginia Schedule of Employer Contributions Line of Duty Act (LODA) Program For the Years Ended June 30, 2016 through June 30, 2022

Tor the rears Ended Juli	e 30, 2010 till ough 3une 30, 2022	
		•

		ontractually Required	Contributions in Relation to Contractually Required	Contribution Deficiency	Covered- Employee	Contributions as a % of Covered - Employee
	C	ontribution	Contribution	(Excess)	Payroll *	Payroll
Date		(1)	(2)	(3)	(4)	(5)
2022	\$	64,669	\$ 64,669	\$ -	N/A	N/A
2021		64,020	64,020	-	N/A	N/A
2020		68,106	68,106	-	N/A	N/A
2019		72,164	72,164	-	N/A	N/A
2018		53,616	53,616	-	N/A	N/A
2017		54,041	54,041	-	N/A	N/A
2016		47,993	47,993	-	N/A	N/A

<sup>\*</sup> The contributions for the Line of Duty Act Program are based on the number of participants in the Program using a per capita-based contribution versus a payroll-based contribution. Therefore, covered-employee payroll is the relevant measurement, which is the total payroll of employees in the OPEB plan. However, when volunteers and part-time employees make up a significant percentage of the employer's members in the plan, the employer may determine that covered-employee payroll is misleading and, therefore, not applicable for disclosure.

Schedule is intended to show information for 10 years. Information prior to the 2016 valuation is not available. However, additional years will be included as they become available.

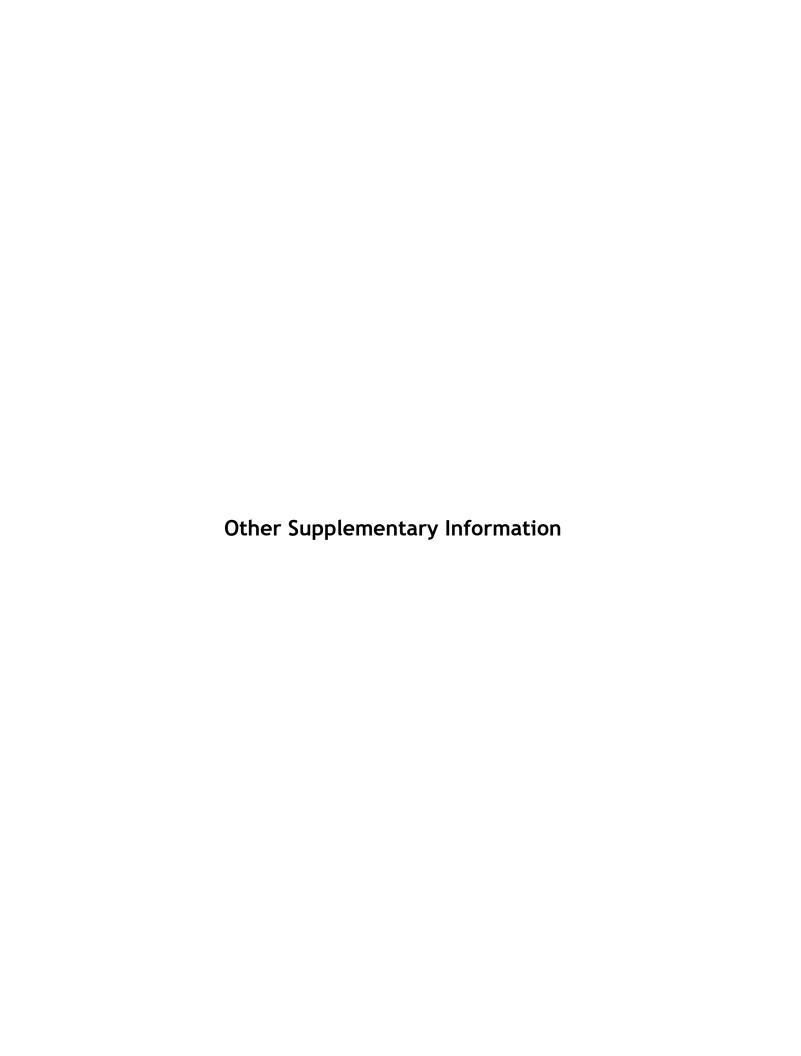
# County of Russell, Virginia Notes to Required Supplementary Information Line of Duty Act (LODA) Program For the Year Ended June 30, 2022

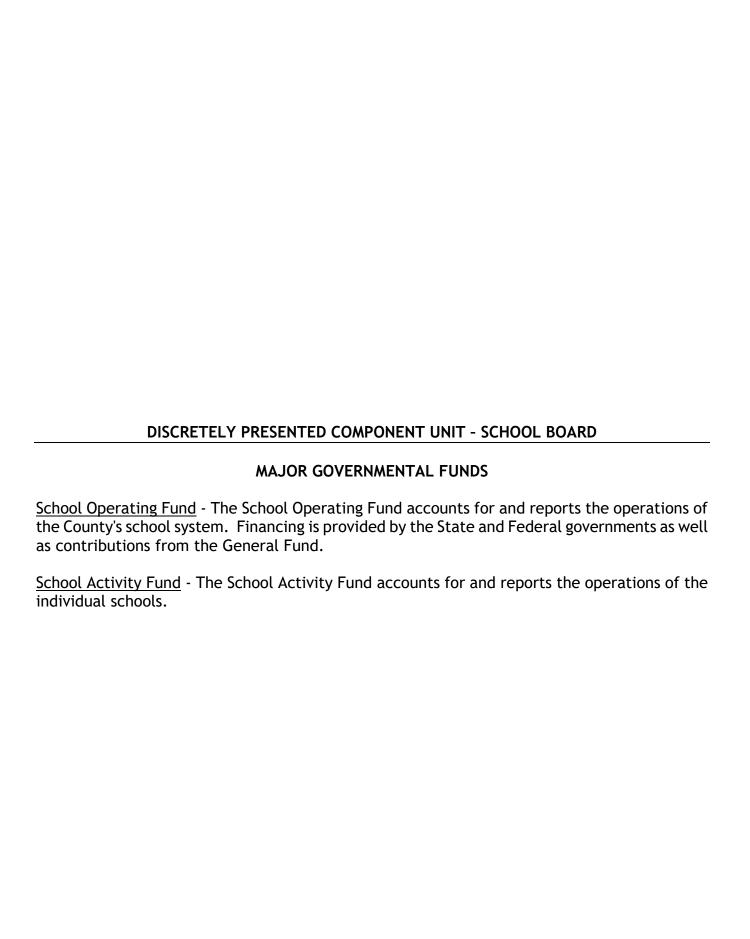
Changes of benefit terms - There have been no actuarially material changes to the System benefit provisions since the

Changes of assumptions - The actuarial assumptions used in the June 30, 2020 valuation were based on results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study are as follows:

### Employees in the Non-Largest Ten Locality Employers with Public Safety Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change





### County of Russell, Virginia Balance Sheet

### Governmental Funds - Discretely Presented Component Unit - School Board June 30, 2022

	(	School Operating <u>Fund</u>		School Activity <u>Fund</u>		Total School <u>Fund</u>
ASSETS						
Cash and cash equivalents	\$	2,297,057	\$	-	\$	2,297,057
Cash in custody of others		-		782,239		782,239
Receivables (net of allowance for uncollectibles):		F 244		02.247		07.440
Accounts receivable		5,344		82,316		87,660
Due from primary government  Due from other governmental units		309,583 1,357,858		-		309,583 1,357,858
Prepaid items		764,367		-		764,367
Total assets	\$	4,734,209	\$	864,555	\$	5,598,764
LIADULTIES						_
LIABILITIES Accounts payable	\$	791,005	ς	43,127	ς	834,132
Accrued liabilities	7	1,086,820	7	-3,127	7	1,086,820
Total liabilities	\$	1,877,825	\$	43,127	\$	1,920,952
ELIND DALANCES						
FUND BALANCES Nonspendable:						
Prepaid items	\$	764,367	\$	-	\$	764,367
Restricted:						-
School activity fund		-		821,428		821,428
Committed: Textbook purchases		22 907				22 907
Regional Adult Education		33,807 254,862		-		33,807 254,862
School food		1,803,348		-		1,803,348
Total fund balances	\$	2,856,384	\$	821,428	\$	3,677,812
Total liabilities and fund balances	\$	4,734,209	\$	864,555	\$	5,598,764
Amounts reported for governmental activities in the statement of net position (Exhibit 1) are different becautotal fund balances per above  Capital assets used in governmental activities are not financial resources and, therefore, are not reported in					\$	3,677,812
the funds.  Capital assets  Land  Buildings and improvements  Machinery and equipment  Construction in progress			\$	5,628,295 10,619,854 2,219,001 7,795,752		
Intagible right-to-use lease assets Machinery and equipment				386,293		26,649,195
Deferred outflows of resources are not available to pay for current period expenditures and, therefore, are not reported in the funds.  Pension related items	ė		\$	7,330,211		
OPEB related items			<del>-</del>	3,225,927		10,556,138
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	9		ć	(402,444)		
Lease liabilities Compensated absences			\$	(402,114) (1,126,319)		
Net OPEB liabilities				(16,305,775)		
Net pension liability				(22,673,285)		(40,507,493)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the funds.	d					
Pension related items OPEB related items			\$	(14,883,127) (1,599,052)		(16,482,179)
Net position of governmental activities					\$	(16,106,527)

### County of Russell, Virginia Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds - Discretely Presented Component Unit - School Board For the Year Ended June 30, 2022

		School Operating Fund		School Activity Fund*		Total School Fund
REVENUES		<u>r unu</u>		<u>r unu</u>		<u>r unu</u>
Revenue from the use of money and property	\$	4,607	\$	- 9	5	4,607
Charges for services		174,120		1,760,630		1,934,750
Miscellaneous		351,799		-		351,799
Recovered costs		247,169		-		247,169
intergovernmental:		0 400 400				0 400 400
Local government Commonwealth		8,482,408		-		8,482,408
Federal		32,684,298 14,707,822		-		32,684,298 14,707,822
Total revenues	\$	56,652,223	\$	1,760,630	5	58,412,853
EXPENDITURES						
Current:						
Education	\$	55,871,062	\$	1,787,205	5	57,658,267
Debt service:						
Interest and other fiscal charges		11,981		-		11,981
Total expenditures	\$	55,883,043	\$	1,787,205	5	57,670,248
Excess (deficiency) of revenues over (under)						
expenditures	\$	769,180	\$	(26,575)	<b>&gt;</b>	742,605
OTHER FINANCING SOURCES (USES)						
Proceeds of lease purchases	\$	402,114	\$	- 5	5	402,114
Total other financing sources and uses	\$	402,114		- (		402,114
Net change in fund balances	\$	1,171,294	ς	(26,575)	:	1,144,719
Fund balances - beginning	Ą	1,685,090	٠	848,003	,	2,533,093
Fund balances - ending	\$	2,856,384	\$	821,428	5	3,677,812
Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because						
Net change in fund balances - total governmental funds - per above				Ş	5	1,144,719
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the amount by which capital outlays exceeded depreciation/amortization in the current period.						
Capital outlays			\$	8,496,915		
Reversion of assets back to the School Board (net)				1,083,832		9 401 401
Depreciation/amortization expense				(1,179,346)		8,401,401
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The amount is the net effect of these differences in the treatment of long-term debt and related items.						
Issuance of lease liabilities						(402,114)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the						
funds. State non-employer contribution to the pension plan						135,970
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.				25.040		
(Increase) decrease in compensated absences			\$	25,019		
Change in OPEB related items Change in pension related items				(607,484) 3,194,701		2,612,236
Change in net position of governmental activities					5	11,892,212

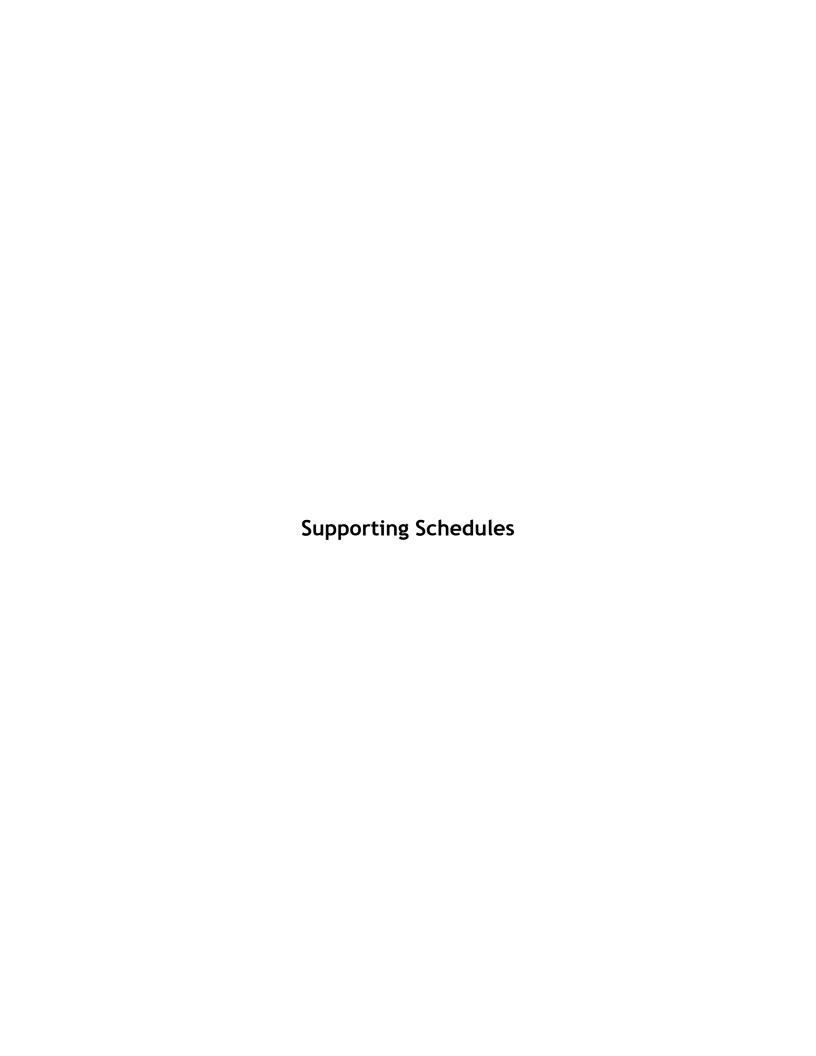
<sup>\*</sup>The School Activity Fund does not require a legally adopted budget

### County of Russell, Virginia

### Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Discretely Presented Component Unit - School Board

For the Year Ended June 30, 2022

	School Operating Fund												
		_ ,		riance with inal Budget									
		Budgeted	Amo					Positive					
		<u>Original</u>		<u>Final</u>		<u>Actual</u>	9	(Negative)					
REVENUES													
Revenue from the use of money and property	\$	6,000	\$	6,000	\$	4,607	\$	(1,393)					
Charges for services		186,054		186,054		174,120		(11,934)					
Miscellaneous		352,414		352,414		351,799		(615)					
Recovered costs		393,000		393,000		247,169		(145,831)					
Intergovernmental:													
Local government		7,750,020		7,750,020		8,482,408		732,388					
Commonwealth		31,142,487		31,142,487		32,684,298		1,541,811					
Federal		16,531,772		16,531,772		14,707,822		(1,823,950)					
Total revenues	\$	56,361,747	\$	56,361,747	\$	56,652,223	\$	290,476					
EXPENDITURES													
Current:													
Education	\$	56,414,247	\$	56,414,247	\$	55,871,062	\$	543,185					
Debt service:													
Interest and other fiscal charges		-		-		11,981		(11,981)					
Total expenditures	\$	56,414,247	\$	56,414,247	\$	55,883,043	\$	531,204					
Excess (deficiency) of revenues over (under)													
expenditures	\$	(52,500)	\$	(52,500)	\$	769,180	\$	821,680					
OTHER FINANCING SOURCES (USES)													
Proceeds of lease purchases	\$	_	\$	_	\$	402,114	¢	402,114					
•	\$		٠ S		Ś	402,114	\$	402,114					
Total other financing sources and uses	<u> </u>		Ş	-	Ş	402,114	Ş	402,114					
Net change in fund balances	\$	(52,500)	\$	(52,500)	\$	1,171,294	\$	1,223,794					
Fund balances - beginning		52,500		52,500		1,685,090		1,632,590					
Fund balances - ending	\$	-	\$	-	\$	2,856,384	\$	2,856,384					



Fund, Major and Minor Revenue Source		Original <u>Budget</u>	•		<u>Actual</u>	Variance with Final Budget Positive (Negative)		
General Fund:								
Revenue from local sources:								
General property taxes:								
Real Property Tax	\$	8,150,000	\$	8,150,000	\$	8,235,729	\$	85,729
Real and Personal PSC Tax		2,045,721		2,045,721		1,911,647		(134,074)
Personal Property Tax		4,031,005		4,031,005		4,119,000		87,995 (25,313)
Mobile Home Tax Machinery and Tools Tax		102,500 941,301		102,500 941,301		77,188 1,036,562		(25,312) 95,261
Merchants Capital		44,800		44,800		46,121		1,321
Mineral Tax		911,800		911,800		713,472		(198,328)
Penalties		135,000		135,000		130,870		(4,130)
Interest		274,000		274,000		309,286		35,286
Total general property taxes	\$	16,636,127	\$	16,636,127	\$	16,579,875	\$	(56,252)
Other local taxes:  Local Sales and Use Tax	٠,	2 000 495	ć	4 0/2 E00	Ļ	2 224 779	ċ	274 090
Consumers' Utility Tax	\$	2,009,485 514,000	Þ	1,963,598 514,000	þ	2,234,678 522,412	Þ	271,080 8,412
Consumption Taxes		67,500		67,500		72,701		5,201
Coal Severance Tax		185,000		185,000		515,886		330,886
Bank Stock Tax		15,250		15,250		31,353		16,103
Grantee tax		77,000		77,000		108,498		31,498
Cigarette Tax		· -		· -		116,526		116,526
Taxes on Recordation and Wills		26,500		26,500		52,598		26,098
Food and Meals tax		-		-		184,735		184,735
Total other local taxes	\$	2,894,735	\$	2,848,848	\$	3,839,387	\$	990,539
Dormite privilege feet and regulatory licenses								
Permits, privilege fees, and regulatory licenses:  Animal licenses	\$	1,500	¢	1,500	¢	966	¢	(534)
Building permits	Ţ	33,250	٧	33,250	٧	39,776	٠	6,526
Other permits and other licenses		2,405		2,405		2,742		337
Total permits, privilege fees, and regulatory licenses	\$	37,155	\$	37,155	\$	43,484	\$	6,329
Finan and forfaitures.								
Fines and forfeitures:  Court fines and forfeitures	\$	11,250	\$	11,250	ς	10,279	\$	(971)
coare fines and forfeitures		11,230	<u> </u>	11,230		10,277	<u> </u>	(27.1)
Revenue from use of money and property:								
Revenue from use of money	\$	30,801	\$	30,801	\$	43,425	\$	12,624
Revenue from use of property	_	193,100		193,100		62,340		(130,760)
Total revenue from use of money and property	\$	223,901	\$	223,901	\$	105,765	\$	(118,136)
Charges for services:								
Charges for sanitation and waste removal	\$	195,000	\$	195,000	\$	181,404	\$	(13,596)
Charges for courthouse security		45,000		45,000		27,799		(17,201)
Charges for cannery operations		60,000		60,000		7,082		(52,918)
Charges for commonwealth attorney		7,500		7,500		10,237		2,737
Charges for courthouse maintenance		8,500		8,500		6,899		(1,601)
Charges for jail and inmate fees		5,000		5,000		14,802		9,802
Charges for library		- 5 200		- E 200		3,491		3,491
Charles all actions		5,200		5,200		7,608		2,408
Clerk's collections		2 200		2 200		1,592		1,592
Other charges for services	\$	3,300 329,500	ė	3,300	ċ	2,910	ė	(390)
Total charges for services	\$	329,500	\$	329,500	Ş	263,824	\$	(65,676)
Miscellaneous:								
Other miscellaneous revenue	\$	91,550	\$	91,550	\$	228,914	\$	137,364
Sale of property/surplus		-		-		17,529		17,529
Valley Heights revenue		-		-		8,867		8,867
Total miscellaneous	\$	91,550	\$	91,550	\$	255,310	\$	163,760
Recovered costs:								
Social services	\$	246,000	\$	246,000	\$	33,889	\$	(212,111)
	7	,	•	,	•	,		, =,)

Fund, Major and Minor Revenue Source		Original Final <u>Budget</u> <u>Budget</u>				<u>Actual</u>	Variance with Final Budget Positive (Negative)		
General Fund: (Continued)									
Revenue from local sources: (Continued)									
Recovered costs: (Continued)	\$	1E 000	,	4E 000	,		\$	(1E 000)	
Health department School resource officer	\$	15,000 120,780	Þ	15,000 120,780	Þ	261,203	Þ	(15,000) 140,423	
Insurance recoveries		120,760		120,760		57,593		57,593	
Industrial recoveries		21,000		21,000		77,096		56,096	
Fire and rescue		21,000		21,000		18,688		18,688	
Other Recovered Costs		24,600		24,600		758,101		733,501	
Total recovered costs	\$	427,380	\$	427,380	\$	1,206,570	\$	779,190	
Total revenue from local sources	\$	20,651,598	\$	20,605,711	\$	22,304,494	\$	1,698,783	
Intergovernmental:									
Revenue from the Commonwealth:									
Noncategorical aid:									
Motor vehicles carriers' tax	\$	134,500	\$	134,500	\$	131,277	\$	(3,223)	
Mobile home titling tax		70,000		70,000		67,964		(2,036)	
Motor vehicle rental tax		1,750		1,750		2,147		397	
Communications tax		823,000		823,000		615,251		(207,749)	
State recordation tax		25,000		25,000		4 427 002		(25,000)	
Personal property tax relief act funds		1,437,003		1,437,003		1,437,003 288		288	
Other noncategorical  Total noncategorical aid	\$	2,491,253	\$	2,491,253	\$	2,253,930	\$	(237,323)	
Categorical aid:									
Shared expenses:									
Commonwealth's attorney	\$	391,861	\$	391,861	\$	407,441	Ś	15,580	
Sheriff	•	1,549,210	•	1,549,210	•	1,582,897	•	33,687	
Commissioner of revenue		125,752		125,752		169,138		43,386	
Treasurer		119,569		119,569		136,712		17,143	
Registrar/electoral board		44,764		44,764		71,876		27,112	
Clerk of the Circuit Court		358,699		358,699		414,509		55,810	
Total Shared Expenses	\$	2,589,855	\$	2,589,855	\$	2,782,573	\$	192,718	
Other categorical aid:									
Victim witness grant	\$	66,400	\$	66,400	\$	26,167	\$	(40,233)	
GIS		2,900		2,900		100		(2,800)	
E911 state funds		52,000		52,000		121,304		69,304	
Asset forfeiture funds		-		-		2,267		2,267	
EMS grants		-		-		37,400		37,400	
Fire Program Funds		86,500		86,500		96,419		9,919	
Library grants		90,649		90,649		90,649		2 425	
Litter control grants		12,800		12,800		16,225		3,425	
Public assistance		2,225,193		2,225,193		2,077,553		(147,640)	
Comprehensive services act School resource officer		1,473,590 121,500		1,473,590 121,500		1,101,450 64,230		(372,140) (57,270)	
		121,500		121,500					
Health department		-		-		48,818		48,818	
Other state funds	_	- 424 522	,	- 4 4 2 4 5 2 2	,	250,513		250,513	
Total other categorical aid	\$	4,131,532	\$	4,131,532	\$	3,933,095	\$	(198,437)	
Total categorical aid	\$	6,721,387	\$	6,721,387	\$	6,715,668	\$	(5,719)	
Total revenue from the Commonwealth	\$	9,212,640	\$	9,212,640	\$	8,969,598	\$	(243,042)	
Revenue from the federal government:  Categorical aid:									
DMV ground transportation safety grant	\$	2,000	\$	2,000	\$	-	\$	(2,000)	
Forfeited Assets	*	_,	•	-,-30	ŕ	36	•	36	
CDBG grants		-				110,951		110,951	
Law enforcement grants		2,300		2,300		4,802		2,502	
Violence against women		25,600		25,600		13,320		(12,280)	

Fund, Major and Minor Revenue Source		Original <u>Budget</u>		Final <u>Budget</u>		<u>Actual</u>	Fi	riance with nal Budget Positive Negative)
General Fund: (Continued)								
Intergovernmental: (Continued)								
Revenue from the federal government: (Continued)								
Categorical aid: (Continued)								
Emergency management grants	\$	34,800	\$	34,800	\$	-	\$	(34,800)
Victim witness grant		-		-		40,090		40,090
Public assistance		3,140,596		3,140,596		2,932,253		(208,343)
Comprehensive services act		247,110		247,110		184,718		(62,392)
Coronovirus emergency supplement grant		-		-		95,265		95,265
Comp Board ARPA	<u> </u>	- 2 4E2 404	ċ	- 2 452 404	ċ	83,967	,	83,967 12,996
Total categorical aid	_\$	3,452,406	\$	3,452,406	\$	3,465,402	\$	12,996
Total revenue from the federal government	\$	3,452,406	\$	3,452,406	\$	3,465,402	\$	12,996
Total General Fund	\$	33,316,644	\$	33,270,757	\$	34,739,494	\$	1,468,737
Special Revenue Funds:								
Coal Road Fund:								
Revenue from local sources:								
Other local taxes:	ć	4E0 000	ċ	4E0 000	Ļ	E4E 004	ċ	2/5 004
Coal road taxes	\$	150,000	\$	150,000	\$	515,884	\$	365,884
Revenue from use of money and property:								
Revenue from the use of money	\$	-	\$	-	\$	4,598	\$	4,598
	<u> </u>				<u> </u>	,,,,,,	<u> </u>	,
Total revenue from local sources	\$	150,000	\$	150,000	\$	520,482	\$	370,482
Total Coal Road Fund	\$	150,000	\$	150,000	\$	520,482	\$	370,482
CARES Fund:								
Revenue from local sources:								
Revenue from use of money and property:	ė		\$		ċ	2 204	¢	2 204
Revenue from the use of money	_ \$	-	Ş	-	\$	3,396	Þ	3,396
Total revenue from local sources	\$	-	\$	-	\$	3,396	\$	3,396
Revenue from the federal government:								
Categorical aid:								
CARES Act COVID-19 Grant	\$		\$	-	\$	17,698	\$	17,698
	<u> </u>		<u> </u>		<u> </u>	,,,,,,		,
Total categorical aid	\$	-	\$	-	\$	17,698	\$	17,698
Total revenue from the federal government	\$	-	\$	-	\$	17,698	\$	17,698
Total CARES Fund	\$	-	\$	-	\$	21,094	\$	21,094
	<u>=</u>		-			· · ·		
ARPA Fund:								
Revenue from the federal government:								
Categorical aid:								
American Rescue Act	\$	-	\$	-	\$	709,700	\$	709,700
Total categorical aid	\$	_	\$		\$	709,700	¢	709,700
Total categorical aid			٠,		٠,	707,700	٠,	707,700
Total revenue from the federal government	\$	-	\$	-	\$	709,700	\$	709,700
5			-				-	
Total CARES Fund	\$	-	\$	-	\$	709,700	\$	709,700
Total Primary Government	\$	33,466,644	\$	33,420,757	\$	35,990,770	\$	2,570,013

Fund, Major and Minor Revenue Source		Original Final <u>Budget Budget</u>			<u>Actual</u>	Variance with Final Budget Positive (Negative)		
Discretely Presented Component Unit - School Board:								
School Operating Fund:								
Revenue from use of money and property:						_		_
Revenue from the use of money	\$	-	\$	-	\$		\$	7
Revenue from the use of property	_	6,000	,	6,000	,	4,600		(1,400)
Total revenue from use of money and property	\$	6,000	\$	6,000	\$	4,607	\$	(1,393)
Charges for services:		27.500	_	27 500		70.204		42.007
Cafeteria sales	\$	26,500	>	26,500	>	70,396	>	43,896
Tuition payments		5,000		5,000		-		(5,000)
Drivers Ed fees		14,000		14,000		11,100		(2,900)
Other charges for services						1,986		1,986
Regional Adult Education		138,554		138,554		90,638		(47,916)
GED Testing fees		2,000		2,000				(2,000)
Total charges for service	\$	186,054	\$	186,054	\$	174,120	\$	(11,934)
Miscellaneous:		252 444	_	252 444	,	254 700	_	((45)
Other miscellaneous	\$	352,414	\$	352,414	\$	351,799	\$	(615)
Recovered costs:			_		_	22.240		22.240
Insurance recoveries	\$	-	\$		\$	32,248	\$	32,248
Extra duties revenue		23,000		23,000		11,610		(11,390)
Dual Enrollment		300,000		300,000		21,726		(278,274)
Sale of Equipment and Supplies		10,000		10,000		4,413		(5,587)
Other recovered costs		60,000		60,000		177,172		117,172
Total recovered costs	\$	393,000	\$	393,000	\$	247,169	\$	(145,831)
Total revenue from local sources	\$	937,468	\$	937,468	\$	777,695	\$	(159,773)
Intergovernmental:								
Revenues from local governments:								
Contribution from County of Russell, Virginia	\$	7,750,020	\$	7,750,020	ċ	8,482,408	\$	732,388
Total revenues from local governments	÷	7,750,020	Ś	7,750,020	Ś	8,482,408	Ś	732,388
Total revenues from local governments	-	7,730,020	٠,	7,730,020	٠,	0,402,400	٠,	732,300
Revenue from the Commonwealth:								
Categorical aid:								
Share of state sales tax	\$	4,321,808	Ś	4,321,808	5	5,393,705	s	1,071,897
Basic Aid	*	13,489,492	~	13,489,492	~	12,346,960	*	(1,142,532)
Remedial summer education				.5, .67, .72		373,273		373,273
Regular foster care		10,005		10,005		6,753		(3,252)
Gifted and talented		135,907		135,907		131,521		(4,386)
Remedial education		515,419		515,419		498,786		(16,633)
Special education		1,730,885		1,730,885		1,675,026		(55,859)
Textbook payment		275,582		275,582		266,689		(8,893)
Career and Technical Education		273,362		273,362		•		
		1 042 140		1 042 140		5,595		5,595
Alternative education		1,042,140		1,042,140		1,094,973		52,833
Elementary Alternative Education		-		-		2,500		2,500
Algebra readiness		82,169		82,169		79,588		(2,581)
Mentor teacher program		4,953		4,953		5,447		494
Social security fringe benefits		846,210		846,210		818,902		(27,308)
Group life		58,978		58,978		57,075		(1,903)
Retirement fringe benefits		1,971,926		1,971,926		1,908,289		(63,637)
Supplemental support		-		-		879,237		879,237
Early reading intervention		100,322		100,322		168,107		67,785
Adult Education		31,489		31,489		31,489		-
Homebound education		17,473		17,473		3,102		(14,371)
Vocation education		531,176		531,176		514,360		(16,816)
Advanced placement incentive		908,474		908,474		-		(908,474)
At risk payments		528,223		528,223		1,478,981		950,758
Primary class size		725,021		725,021		693,547		(31,474)
Technology		362,000		362,000		851,658		489,658
Jobs for Virginia Graduates		25,000		25,000		60,000		35,000
Industry Certification Costs		4,341		4,341		3,290		(1,051)
industry determination 60363		7,371		7,571		3,270		(1,031)

Fund, Major and Minor Revenue Source	Original <u>Budget</u>	Final <u>Budget</u>	Actual	Fi	riance with inal Budget Positive (Negative)
Discretely Presented Component Unit - School Board: (Continued)					
School Operating Fund: (Continued)					
Intergovernmental (Continued)					
Revenue from the Commonwealth: (Continued)					
Categorical aid: (Continued)					
School Food	\$ 17,708	\$ 17,708	\$ 100,092	\$	82,384
English as a second language	19,703	19,703	22,580		2,877
Project graduation	5,955	5,955	11,623		5,668
GED prep programs	77,939	77,939	77,632		(307)
Lottery payments	1,036,702	1,036,702	1,008,499		(28,203)
Tobacco Commission	30,000	30,000	30,187		187
Additional assistance preschool	864,093	864,093	537,139		(326,954)
Adult literacy	82,515	82,515	67,511		(15,004)
Special education-foster care	-	-	5,898		5,898
No loss funding	943,780	943,780	1,333,381		389,601
Virginia preschool initiative	-	-	46,708		46,708
Other state funds	345,099	345,099	94,195		(250,904)
Total categorical aid	\$ 31,142,487	\$ 31,142,487	\$ 32,684,298	\$	1,541,811
Total revenue from the Commonwealth	\$ 31,142,487	\$ 31,142,487	\$ 32,684,298	\$	1,541,811
Revenue from the federal government:  Categorical aid:					
Basic Adult Education	\$ 308,892	\$ 308,892	\$ 332,099	\$	23,207
Title I	1,361,402	1,361,402	1,107,567		(253,835)
Special Education	1,148,127	1,148,127	972,584		(175,543)
Title VI-B, preschool	36,768	36,768	110,291		73,523
Vocational education	79,452	79,452	83,510		4,058
School Food Program	1,857,675	1,857,675	2,541,216		683,541
Improving teacher quality	170,140	170,140	351,277		181,137
Title IV part A	95,924	95,924	134,039		38,115
21st century grant	2,377,100	2,377,100	1,810,788		(566,312)
Rural and low income schools	-	-	5,926		5,926
Education stabilization funds	9,096,292	9,096,292	6,571,462		(2,524,830)
ARPA	, , , <u>-</u>	-	687,063		687,063
Total categorical aid	\$ 16,531,772	\$ 16,531,772	\$ 14,707,822	\$	(1,823,950)
Total revenue from the federal government	\$ 16,531,772	\$ 16,531,772	\$ 14,707,822	\$	(1,823,950)
Total School Operating Fund	\$ 56,361,747	\$ 56,361,747	\$ 56,652,223	\$	290,476

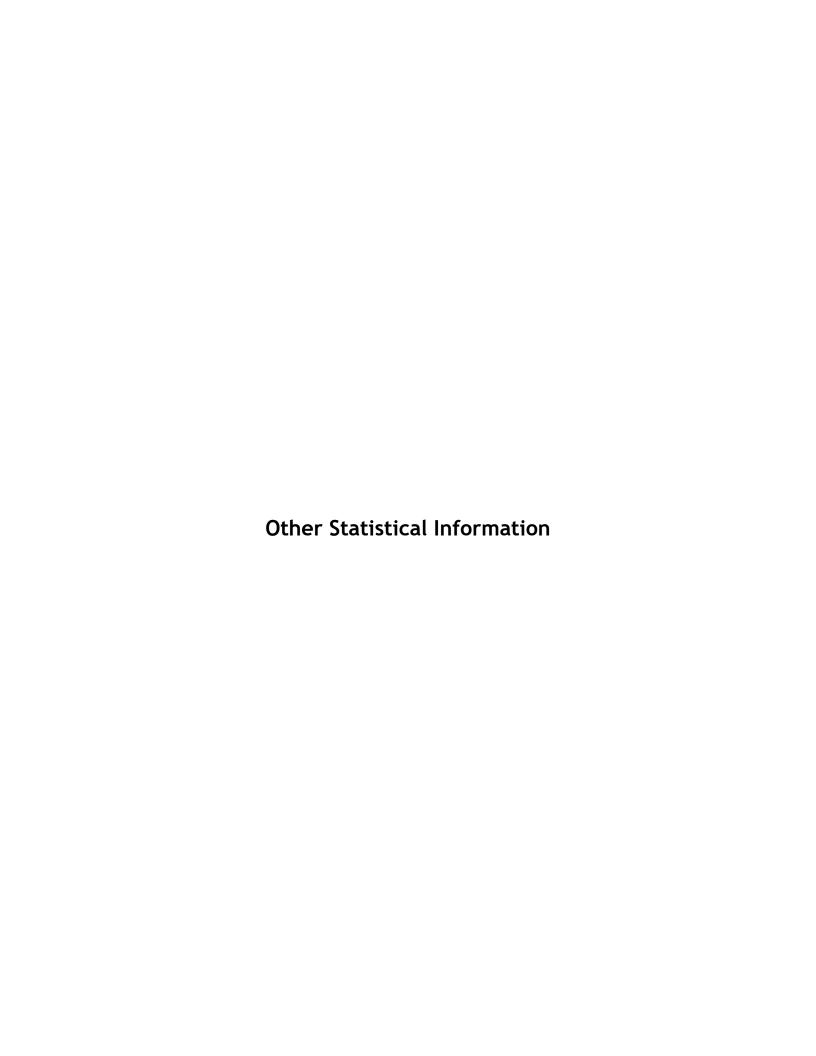
Fund, Function, Activity and Element		Original <u>Budget</u>		Final <u>Budget</u>		<u>Actual</u>	Fi	riance with nal Budget Positive Negative)
General Fund:								
General government administration:								
Legislative:								
Board of supervisors	\$	182,700	\$	237,700	\$	371,472	\$	(133,772)
General and financial administration:								
County administrator	\$	341,443	\$	359,443	\$	362,709	\$	(3,266)
Independent auditor		68,250		70,250		74,575		(4,325)
Commissioner of the revenue		330,936		415,936		419,786		(3,850)
Real estate assessor		112,370		112,370		109,548		2,822
Treasurer		414,869		449,664		455,508		(5,844)
Auto decals		-		-		1,171		(1,171)
Procurement		166,652		210,322		202,048		8,274
Total general and financial administration	\$	1,434,520	\$	1,617,985	\$	1,625,345	\$	(7,360)
Board of elections:								
Electoral Board	\$	41,550	\$	126,550	\$	127,301	\$	(751)
General Registrar		116,023		162,523		164,005		(1,482)
Total board of elections	\$	157,573	\$	289,073	\$	291,306	\$	(2,233)
Total general government administration	\$	1,774,793	\$	2,144,758	\$	2,288,123	\$	(143,365)
Judicial administration:								
Courts:								
Circuit Court	\$	115,323	\$	115,323	\$	74,314	\$	41,009
General District Court		16,570		16,570		12,973		3,597
Clerk's Office		523,376		605,153		611,981		(6,828)
Sheriff Courts		1,159,603		1,221,103		1,244,098		(22,995)
Victim and Witness Assistance		59,370		66,648		62,001		4,647
Law Library		-		-		1,117		(1,117)
Total courts	\$	1,878,742	\$	2,032,097	\$	2,013,406	\$	18,691
Commonwealth's attorney:								
Commonwealth's Attorney	\$	822,326	\$	913,838	\$	932,883	\$	(19,045)
Total commonwealth's attorney	\$	822,326	\$	913,838	\$	932,883	\$	(19,045)
Total judicial administration	\$	2,701,068	\$	2,945,935	\$	2,946,289	\$	(354)
Public safety:								
Law enforcement and traffic control:								
Sheriff	\$	2,429,878	¢	2,699,361	¢	2,803,692	¢	(104,331)
Dare program	7	3,000	7	3,000	7	382	7	2,618
Total law enforcement and traffic control	\$	2,432,878	\$	2,702,361	\$	2,804,074	\$	(101,713)
Fire and rescue services:								_
Volunteer Fire Departments	\$	292,100	\$	303,319	5	303,319	\$	_
Ambulance Rescue Squad	7	190,875	7	197,375	7	197,270	~	105
Total fire and rescue services	\$		\$	500,694	\$	500,589	\$	105
		102,773	<del>-</del>	300,071		300,307	<u> </u>	103
Correction and detention:								
Operation of Jail	\$	2,324,385	\$	2,324,385	\$	2,324,384	\$	1
Probation Office		208,261		208,261		178,406		29,855
Total correction and detention	\$	2,532,646	\$	2,532,646	\$	2,502,790	\$	29,856
Inspections:								
Building inspector	\$	130,560	\$	130,560	\$	125,046	\$	5,514
Total inspections	\$	130,560		130,560	\$	125,046	\$	5,514
•	<u> </u>		-		-		-	

Fund, Function, Activity and Element		Original <u>Budget</u>		Final <u>Budget</u>		<u>Actual</u>	F	ariance with inal Budget Positive (Negative)
General Fund: (Continued)								
Public safety: (Continued)								
Other protection:								
Forestry Service	\$	11,804	\$	11,804	\$	12,239	\$	(435)
Enhanced 911		543,631		543,631		414,529		129,102
Medical Examiner		400		369,755		40		369,715
Emergency Services		109,456		109,456		93,722		15,734
Animal Control		80,300		113,800		114,051		(251)
Total other protection	\$	745,591	\$	1,148,446	\$	634,581	\$	513,865
Total public safety	\$	6,324,650	\$	7,014,707	\$	6,567,080	\$	447,627
Public works:								
Sanitation and waste removal:								
Landfill	\$	1,794,487	\$	2,430,487	\$	1,960,280	\$	470,207
Litter Coordinator		-		66,653		68,238		(1,585)
Total sanitation and waste removal	\$	1,794,487	\$	2,497,140	\$	2,028,518	\$	468,622
Maintenance of general buildings and grounds:								
General properties	\$	931,030	\$	1,003,132	\$	893,248	\$	109,884
Total public works	\$	2,725,517	\$	3,500,272	\$	2,921,766	\$	578,506
Health and welfare: Health:								
Health Department	\$	369,175	\$	369,175	\$	369,695	\$	(520)
		<u> </u>		· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·		
Mental health and mental retardation: Cumberland Mountain Community Services Board	\$	40,000	\$	40,000	\$	39,996	\$	4
Welfare:								
Social services	\$	5,202,835	\$	6,169,513	\$	5,505,709	\$	663,804
Comprehensive Services Act		1,720,700		1,720,700		1,434,696		286,004
Appalachian Agency for Senior Citizens		83,475		86,800		86,642		158
Total welfare	\$	7,007,010	\$	7,977,013	\$	7,027,047	\$	949,966
Total health and welfare	\$	7,416,185	ć	8,386,188	ċ	7,436,738	ċ	949,450
rotat neatth and wetrare	3	7,410,100	ş	0,300,100	ş	7,430,730	ş	949,430
Education:								
Other instructional costs:								
Contributions to County School Board	\$	7,750,020	\$	7,750,020	\$	8,482,408	\$	(732,388)
SVCC Contribution	_	166,949		235,329		235,328		1
Total education	\$	7,916,969	\$	7,985,349	\$	8,717,736	\$	(732,387)
Parks, recreation, and cultural:								
Parks and recreation:	ć	00 500	,	00 500	,	(0.00(	_	40 504
Recreation Park Conference Center	\$	88,500	>	88,500	>	69,906	>	18,594
		66,213		66,478		64,540		1,938
Fairground Project	Ċ	154 712	ċ	33,300	ċ	33,300	ċ	20 522
Total parks and recreation	\$	154,713	\$	188,278	Þ	167,746	Þ	20,532
Library:								
Public Library	\$	357,443	\$	385,443	\$	391,680	\$	(6,237)
Total parks, recreation, and cultural	\$	512,156	\$	573,721	\$	559,426	\$	14,295
Community development:								
Planning and community development:								
Planning Commission	\$	17,000	\$	17,000	\$	11,700	\$	5,300
Community Development	•	23,250	-	36,250		28,923		7,327

Fund, Function, Activity and Element		Original <u>Budget</u>	Final <u>Budget</u>		<u>Actual</u>	F	riance with inal Budget Positive (Negative)
General Fund: (Continued)							
Community development: (Continued)							
Planning and community development: (Continued)							
Industrial Development Authority	\$	7,500		\$	7,500	\$	-
PSA Contributions		369,233	612,939		702,079		(89,140)
Cumberland Plateau		35,000	35,000		35,000		-
Regional Housing		1,800	1,800		-		1,800
Highway Safety Commission		4,200	4,650		4,650		-
Canneries		25,000	35,350		35,571		(221)
Tourism		6,000	8,665	,	7,908	_	757
Total planning and community development	\$	488,983	759,154	\$	833,331	\$	(74,177)
Environmental management:							
Soil and Water Conservation	\$	10,500	10,500	\$	7,500	\$	3,000
Cooperative extension program:							
VPI Extension	\$	69,376	89,676	\$	72,827	\$	16,849
Total community development	\$	568,859	859,330	\$	913,658	\$	(54,328)
rotal community deretopment		300,037		· ·	7.5,000	<u> </u>	(5.,525)
Nondepartmental:	ċ	270,583	583,800	¢	316,149	ċ	247 451
Nondepartmental Total nondepartmental	<u>\$</u> \$	270,583 S		_	316,149	\$ \$	267,651 267,651
Total Horidepar effected		270,303	303,000	<u> </u>	310,117		207,031
Capital projects:		22.0-0					
Courthouse restoration project	\$	33,879		\$	4,249,942	\$	(564,050)
Other capital projects			18,000		37,035		(19,035)
Total capital projects	\$	33,879	3,703,892	\$	4,286,977	\$	(583,085)
Debt service:							
Principal payments	\$	1,669,592	1,780,240	\$	1,860,240	\$	(80,000)
Interest Expense		450,736	619,442		647,911		(28,469)
Total debt service	\$	2,120,328	2,399,682	\$	2,508,151	\$	(108,469)
Total General Fund	\$	32,364,987	40,097,634	\$	39,462,093	\$	635,541
Special Revenue Funds: Coal Road Fund: Public works: Maintenance of highways, streets, bridges and sidewalks: Maintenance of highways, streets, bridges and sidewalks Virginia coalfield	\$	125,000	5 125,000 84,159	\$	- 225,158	\$	125,000 (140,999)
This is a country		25,000	0.,.07		225,150		(1.10,777)
Total Coal Road Fund	\$	150,000	209,159	\$	225,158	\$	(15,999)
CARES Fund:							
General government administration:							
General and financial administration:							
Other general and financial administration	\$	- 9	1,027	\$	-	\$	1,027
Public safety:							
Other protection:							
Other protection	\$	- 9	18,175	\$	-	\$	18,175
Public works:							
Maintenance of general buildings and grounds:							
General properties	\$	- 9	5,701	\$	-	\$	5,701
Health and welfare:							
Welfare:							
Personnel costs	\$	- 9	147,390	\$	171,657	\$	(24,267)
	<u> </u>			_		-	. , ,

### County of Russell, Virginia Schedule of Expenditures - Budget and Actual Governmental Funds For the Year Ended June 30, 2022

Fund, Function, Activity and Element		Original <u>Budget</u>	Final <u>Budget</u>		<u>Actual</u>	F	ariance with inal Budget Positive (Negative)
Special Revenue Funds: (Continued) CARES Fund: (Continued)							
Total CARES Fund	\$	- \$	172,293	\$	171,657	\$	636
ARPA Fund: General government administration: General and financial administration: Other general and financial administration	\$	- \$	311,696	\$	311,695	\$	1_
Public safety:  Law enforcement and traffic control:  Sheriff	\$	- \$	303,560	\$	286,089	\$	17,471
Public works: Sanitation and waste removal: Litter Coordinator	\$	- \$	111,917	\$	62,579	\$	49,338
Total ARPA Fund	\$	- \$	727,173	\$	660,363	\$	66,810
Total Primary Government	\$	32,514,987 \$	41,206,259	\$	40,519,271	\$	686,988
Discretely Presented Component Unit - School Board: School Operating Fund: Education: Administration of schools: Administration and health services	¢	2 245 944 . ¢	2 245 944	¢	2 420 542	¢	(42,447)
	\$	2,365,846 \$	2,365,846	Ş	2,429,513	Þ	(63,667)
Instruction costs: Instructional costs Technology Total instruction costs	\$	34,709,187 \$ 1,849,260 36,558,447 \$	34,709,187 1,849,260 36,558,447	\$	31,856,679 2,844,183 34,700,862	\$	2,852,508 (994,923) 1,857,585
Operating costs: Pupil transportation Operation and maintenance of school plant Food service and non-instructional Facilities Total operating costs	\$	2,854,283 \$ 12,733,788 1,901,883 - 17,489,954 \$	2,854,283 12,733,788 1,901,883 - 17,489,954	\$	3,495,925 9,178,011 2,266,928 3,799,823 18,740,687	\$	(641,642) 3,555,777 (365,045) (3,799,823) (1,250,733)
Total education	\$	56,414,247 \$	56,414,247	\$	55,871,062	\$	543,185
Debt service:							
Interest and other fiscal charges	\$	- \$	-	\$	11,981	\$	(11,981)
Total School Operating Fund	\$	56,414,247 \$	56,414,247	\$	55,883,043	\$	531,204



County of Russell, Virginia Government-Wide Expenses by Function Last Ten Fiscal Years

Total	36,291,932	34,463,205	32,885,300	30,875,751	34,169,288	35,494,048	32,689,577	31,861,030	33,337,001	33,282,334
Sewer Authority	\$ 299,989 \$	317,087	367,504	351,058	388,981	454,634	441,642	430,426	403,848	441,349
Interest on Long- Term Debt	619,729	304,508	546,107	487,606	499,803	515,428	342,729	385,445	457,095	498,401
Community Development	\$ 85,795 \$	2,647,011	924,518	935,883	957,043	992,839	1,025,246	1,023,371	1,687,428	2,173,719
Parks, Recreation, and Cultural	505,537 \$	601,351	650,254	548,374	583,009	552,562	481,145	514,678	546,171	529,959
R Education ar	10,503,873 \$	7,311,793	8,533,863	6,531,101	8,613,945	9,519,958	7,744,464	7,596,324	8,943,324	7,484,972
Health and Welfare (1)	7,491,558 \$	9,078,839	7,178,554	8,165,010	9,191,297	9,535,001	8,926,570	8,115,359	7,169,883	8,285,584
Public Works	4,049,727 \$	3,844,745	3,075,914	3,217,305	3,262,221	3,152,142	3,547,942	3,725,640	4,381,728	4,592,807
Public Safety	6,244,012 \$	6,455,538	6,860,358	6,222,716	6,409,699	6,395,713	5,999,917	6,352,397	6,005,354	5,908,601
Judicial Administration	2,904,085 \$	2,024,412	2,847,235	2,461,521	2,259,365	2,290,688	2,080,921	1,945,227	2,039,186	2,097,469
General Government dministration Ad	2,787,627 \$	1,877,921	1,900,993	1,955,177	2,003,925	2,085,083	2,099,001	1,772,163	1,702,984	1,269,473
Fiscal Go Year Adm	2021-22 \$	2020-21	2019-20	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14	2012-13

(1) 2018-2019 the Workforce Investment Board became it's own entity, Southwest Virginia Workforce Development Board.

County of Russell, Virginia Government-Wide Revenues Last Ten Fiscal Years

					Total	32,188,450	37,828,360	34,086,764	34,389,170	35,603,537	35,409,421	32,993,803	33,551,011	33,388,926	32,674,572
				Gain on Sale of	Asset	408,650 \$	6,391								•
				Gail		s									
	Grants and	Contributions	Not Restricted	to Specific	Programs	2,253,930	2,274,529	2,403,842	2,422,355	2,340,315	2,493,045	2,501,627	2,553,497	2,562,116	2,580,839
		J	z			٠									
GENERAL REVENUES					Miscellaneous	1,457,633	153,770	333,504	210,687	233,890	91,300	180,343	226,621	86,115	60,479
AL RI					Mi	\$									
GENER		Unrestricted	Revenue from	use of Money	and Property	\$ 116,235	176,347	184,588	282,315	254,538	185,677	223,008	257,108	359,952	45,865
			Other	Local	Taxes	4,355,271	3,370,558	3,035,109	3,250,496	3,390,189	3,297,225	3,781,925	4,635,427	4,873,857	5,079,612
						\$	9	<u>~</u>	_	_	_	7	<b>м</b>	_	m
			General	Property	Taxes (1)	12,256,262	17,403,606	17,746,273	17,541,471	17,446,217	17,065,361	15,198,122	15,762,013	15,749,617	14,686,993
	   				ļ	<b>⊹</b>									
UES		Capital	Grants	and	Contributions	· •	•	•	50,000	•	•	61,200	•	320,311	•
PROGRAM REVENUES		Operating	Grants	and	Contributions	10,908,468	13,856,417	9,864,066	10,134,066	11,391,778	11,862,113	10,616,989	9,648,228	8,991,231	9,822,073
₫.			Charges	for	Services	\$ 432,001 \$		519,382	•	546,610	Ì	Ì	•	•	398,711
				Fiscal	Year	2021-22	2020-21	2019-20	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14	2012-13

(1) For fiscal year 2021-22, the County increased allowance to write-off company taxes related to lawsuit.

County of Russell, Virginia General Governmental Expenditures by Function (1) Last Ten Fiscal Years

Total	84,747,790	77,555,761	70,179,962	70,514,116	70,249,134	68,611,177	67,289,189	65,792,171	64,636,204	68,943,068
Debt Service	2,508,151 \$	1,787,375	1,744,622	2,066,840	1,893,421	1,935,190	1,747,721	1,946,577	1,810,023	2,869,820
Non- Jepartmental	316,149 \$	942,681	224,547	421,793	158,828	147,991	515,527	112,482	112,027	423,737
Community Development c	913,658 \$	2,706,439	989,088	959,458	1,083,779	1,008,002	1,048,554	1,046,895	1,701,241	2,283,910
Parks, Secreation, Ind Cultural	559,426 \$	538,806	609,539	543,499	566,272	522,426	468,670	480,741	507,694	488,706
Fiducation (2) a	57,893,595 \$	48,428,709	44,663,872	43,224,697	42,484,928	40,397,495	39,874,115	39,320,723	38,945,001	40,161,416
Health and Welfare (3) Eq	7,608,395 \$	8,788,395	7,169,005	8,302,729	9,601,443	6,950,089	9,209,141	8,354,018	7,412,261	8,334,736
Public H Works V	3,146,924 \$	2,911,781	2,741,815	2,893,513	3,331,380	3,480,788	3,529,620	3,962,315	4,500,894	4,744,331
Public Safety	\$ 080,299	6,961,369	7,346,195	7,267,404	6,554,101	7,012,800	6,914,427	6,839,477	5,955,754	5,742,101
Judicial dministration	2,946,289 \$	2,558,146	2,738,739	2,680,600	2,397,387	2,326,471	2,193,822	2,011,601	2,039,720	2,096,382
General Government dministration Adl	2,288,123 \$	1,932,060	1,952,540	2,153,583	2,177,595	1,829,925	1,787,592	1,717,342	1,651,589	1,797,929
Fiscal ( Year Ao	2021-22 \$	2020-21	2019-20	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14	2012-13

<sup>(1)</sup> Includes General and Special Revenue funds of the Primary Government and the operating fund of its Discretely Presented Component Unit - School Board. Excludes Capital Projects. (2) Excludes contribution from Primary Government to Discretely Presented Component Unit - School Board.
(3) 2018-2019 the Workforce Investment Board became it's own entity, Southwest Virginia Workforce Development Board.

County of Russell, Virginia General Governmental Revenues by Source (1) Last Ten Fiscal Years

General Fiscal Property Year Taxes 2021-22 \$ 16,579,875 2020-21 16,671,668 2019-20 16,065,093 2018-19 15,901,393 2017-18 16,390,872 2016-17 17,415,482 2016-17 17,415,482									
ο Ε΄		Permits,	i	Revenue from the					
s,	Utner	Privitege Fees, Regulatory	rines and	Use or Money and	Charges for		Recovered	Inter-	
v		Licenses	Forfeitures	Property	Services	Miscellaneous	Costs	governmental (2)	Total
	875 \$ 4,355,271	\$ 43,484	\$ 10,279	\$ 118,366 \$	2,198,574	\$ 607,109 \$	1,453,739	\$ 59,844,818 \$	85,211,515
	,	42,459	5,524	176,674	1,499,241	521,223	1,276,983	56,166,892	79,731,222
	,	47,900	6,885	182,583	698,549	520,344	2,048,827	47,792,348	70,397,638
	,	43,183	13,545	281,848	720,026	446,681	2,240,716	46,905,798	69,803,686
	,	68,668	16,708	259,642	710,045	534,953	1,531,418	46,735,222	69,637,717
	,482 3,297,225	32,009	18,804	186,397	684,981	342,528	1,651,000	46,597,608	70,226,034
	,	30,258	14,136	223,772	676,644	426,624	1,607,321	44,977,461	66,809,242
	•	40,342	2,334	251,962	776,757	472,339	1,338,279	44,426,079	67,690,154
	•	40,292	31,151	352,852	803,470	307,398	1,121,491	41,977,914	65,519,925
•	.,	34,152	14,955	39,878	951,229	352,993	1,588,307	44,418,919	67,176,632

(1) Includes General and Special Revenue funds of the Primary Government and its Discretely Presented Component Unit - School Board. Excludes Capital Projects.

**Property Tax Levies and Collections** County of Russell, Virginia Last Ten Fiscal Years

Percent of Delinquent Taxes to Tax Levy	50.49%	41.25%	37.66%	24.90%	20.61%	23.60%	21.60%	22.22%	29.31%
Outstanding Delinquent Taxes (1, 2)	9,786,415	7,729,993	6,126,347	4,476,207	3,734,590	4,096,565	3,823,404	3,914,585	4,786,523
Percent of Total Tax Collections to Tax Levy	90.68% \$	91.42%	90.33%	%69.96	101.47%	92.49%	94.39%	%60.9%	%95.96
Total Tax Collections	17,576,722	17,132,715	16,941,457	17,380,497	18,387,170	16,057,144	16,710,720	16,917,604	15,766,409
Delinquent Tax Collections (1)	888,027 \$	1,141,973	1,063,006	1,377,820	1,946,062	1,312,236	994,555	895,532	953,671
Percent of Levy Collected (	86.10% \$	85.33%	84.66%	89.02%	90.73%	84.93%	88.77%	90.95%	90.72%
Current Tax Collections (1)	16,688,695	15,990,742	15,878,451	16,002,677	16,441,108	14,744,908	15,716,165	16,022,072	14,812,738
Total Tax Levy (1)	19,383,902	18,740,791	18,755,991	17,975,777	18,121,006	17,361,249	17,704,326	17,616,878	16,328,495
Fiscal Year	2021-22 \$	2019-20	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14	2012-13

(1) Exclusive of penalties and interest. (2) For fiscal year 2021-22, before property taxes related to lawsuit were written off.

Assessed Value of Taxable Property County of Russell, Virginia Last Ten Fiscal Years

	Total	2,201,505,126	2,196,618,127	2,203,640,180	2,099,254,270	2,130,856,787	2,100,993,238	2,064,360,248	2,067,206,175	2,153,705,151	1,961,414,147
<u></u>	Service (2)	313,809,472 \$	325,134,394	324,047,377	251,848,360	288,824,827	265,575,303	243,897,231	240,244,298	315,700,293	230,027,520
( W	Homes	13,798,248 \$	15,425,782	15,473,918	21,270,790	20,380,636	20,726,176	21,377,908	21,500,580	21,820,581	23,486,868
A C C C C C C C C C C C C C C C C C C C	Merchants Capital	7,795,479 \$	8,983,665	7,482,353	5,701,488	5,992,268	5,716,770	5,876,008	6,084,205	6,061,014	5,631,601
Machinery	Tools	66,103,456 \$	59,279,207	59,906,364	54,399,602	56,429,665	57,050,690	58,791,092	71,451,300	92,212,643	86,317,454
Caccina	Property	362,600,380 \$	351,564,264	355,435,332	340,126,676	321,810,049	327,638,704	298,654,470	300,976,802	297,609,286	292,809,049
100	Fstate (1)	1,437,398,091 \$	1,436,230,815	1,441,294,836	1,425,907,354	1,437,419,342	1,424,285,595	1,435,763,539	1,426,948,990	1,420,301,334	1,323,141,655
_ 	Year	2021-22 \$	2020-21	2019-20	2018-19	2017-18	2016-17	2015-16	2014-15	2013-14	2012-13

<sup>(1)</sup> Real estate is assessed at 100% of fair market value. (2) Assessed values are established by the State Corporation Commission-includes all property types.

### County of Russell, Virginia Property Tax Rates (1) Last Ten Fiscal Years

Fiscal Year	Real Estate (2)	Personal Property	Machinery & Tools	Merchant's Capital	Mobile Homes
2021-22	\$ 0.63	\$ 1.95	\$ 1.95	\$ 0.65	\$ 0.63
2020-21	0.63	1.95	1.95	0.65	0.63
2019-20	0.63	1.95	1.65	0.65	0.63
2018-19	0.63	1.95	1.65	0.65	0.63
2017-18	0.63	1.95	1.65	0.65	0.63
2016-17	0.63	1.95	1.65	0.65	0.63
2015-16	0.63	1.65	1.65	0.65	0.63
2014-15	0.63	1.65	1.65	0.65	0.63
2013-14	0.56/0.63	1.65	2.00	0.65	0.56
2012-13	0.70/0.56	1.65	1.65	0.65	0.70

<sup>(1)</sup> Per \$100 of assessed value.

<sup>(2) 2</sup>nd half due December/1st half due June of fiscal year.

### County of Russell, Virginia Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita Last Ten Fiscal Years

Fiscal Year	Population (1)	th	Assessed Value (in ousands) (2)	Gross Bonded Debt (3)	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt per Capita
2021-22	25,781	\$	2,196,618	\$ 3,008,661	\$ 3,008,661	0.14% \$	117
2020-21	25,781		2,196,618	3,806,495	3,806,495	0.17%	148
2019-20	28,897		2,203,640	4,580,219	4,580,219	0.21%	159
2018-19	28,897		2,099,254	4,975,292	4,975,292	0.24%	172
2017-18	28,897		2,130,857	5,953,218	5,953,218	0.28%	206
2016-17	28,897		2,100,993	6,906,780	6,906,780	0.33%	239
2015-16	28,897		2,064,360	7,930,656	7,930,656	0.38%	274
2014-15	28,897		2,067,206	8,951,609	8,951,609	0.43%	310
2013-14	28,897		2,153,705	9,955,282	9,955,282	0.46%	345
2012-13	28,897		1,961,414	10,865,788	10,865,788	0.55%	376

<sup>(1)</sup> Bureau of the Census.

<sup>(2)</sup> Real property assessed at 100% of the fair market value.

<sup>(3)</sup> Includes all long-term general obligation bonded debt, bonded anticipation notes, and literary fund loans. Excludes revenue bonds, landfill closure/post-closure care liability, capital leases, and compensated absences.

County of Russell, Virginia
Ratio of Annual Debt Service Expenditures for General Bonded
Debt to Total General Governmental Expenditures (1)

Table 9

Last Ten Fiscal Years

Fiscal Year	Total Debt Service	Total General Governmental Expenditures	Ratio of Debt Service to General Governmental Expenditures
2021-22	\$ 2,508,151	\$ 84,747,790	2.96%
2020-21	1,787,375	77,555,761	2.30%
2019-20	1,744,622	70,179,962	2.49%
2018-19	2,066,840	70,514,116	2.93%
2017-18	1,893,421	70,249,134	2.70%
2016-17	1,935,190	68,611,177	2.82%
2015-16	1,747,721	67,289,189	2.60%
2014-15	1,946,577	65,792,171	2.96%
2013-14	1,810,023	64,636,204	2.80%
2012-13	2,869,820	68,943,068	4.16%

<sup>(1)</sup> Includes all governmental funds of the Primary Government and funds of the Discretely Presented Component Unit-School Board.





# ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements

Performed in Accordance with Government Auditing Standards

To the Honorable Members of the Board of Supervisors County of Russell, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Russell, Virginia as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the County of Russell, Virginia's basic financial statements and have issued our report thereon dated August 2, 2023.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County of Russell, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Russell, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Russell, Virginia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2022-001 that we consider to be material weaknesses.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County of Russell, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### County of Russell, Virginia's Response to Findings

Prolina, Faver, lox associates

Government Auditing Standards requires the auditor to perform limited procedures on County of Russell, Virginia's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. County of Russell, Virginia's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Blacksburg, Virginia August 2, 2023



# ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

# Independent Auditors' Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

To the Honorable Members of the Board of Supervisors County of Russell, Virginia

### Report on Compliance for Each Major Federal Program

### Opinion on Each Major Federal Program

We have audited County of Russell, Virginia's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of County of Russell, Virginia's major federal programs for the year ended June 30, 2022. County of Russell, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, County of Russell, Virginia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 2, 2023.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements*, *Cost Principles*, *and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of County of Russell, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of County of Russell, Virginia's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to County of Russell, Virginia's federal programs.

### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on County of Russell, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about County of Russell, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding County of Russell, Virginia's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of County of Russell, Virginia's internal control over compliance relevant to
  the audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of County of Russell, Virginia's internal control
  over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2022-002. Our opinion on each major federal program is not modified with respect to these matters. County of Russell, Virginia's response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. County of Russell, Virginia's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

### Report on Internal Control over Compliance (continued)

Prolina, Faver, lox associates

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Blacksburg, Virginia August 2, 2023

#### County of Russell, Virginia Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2022

Tot the fi	ear Ended June 30, 2022					
Federal Grantor/State Pass - Through Grantor/ Program Cluster or Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number			Ex	Federal penditures
Department of Health and Human Services:			-			
Pass Through Payments:						
Department of Social Services:	03.000	4440424 4440422			,	240
Guardianship Assistance Title IV-E Prevention Program	93.090 93.472	1110121, 1110122 1140122			\$	319 6,715
Temporary Assistance for Needy Families	93.558	0400121, 0400122				335,241
Mary Lee Allen Promoting Safe and Stable Families Program	93.556	0950120 0950121, 0950221				33,354
Refugee and Entrant Assistance - State/Replacement Designee Administered Programs	93.566	0500121				1,582
Low-Income Home Energy Assistance	93.568	0600420, 0600421				61,632
Community-Based Child Abuse Prevention Grants CCDF Cluster	93.590	9560121				985
Child Care Mandatory and Matching Funds of the						
Child Care and Development Fund	93.596	0760121, 0760122				75,456
Stephanie Tubbs Jones Child Welfare Services Program	93.645 93.658	0900121 1100121, 1100122				840
Foster Care - Title IV-E Adoption Assistance	93.659	1120121, 1120122				478,168 683,758
Social Services Block Grant	93.667	1000121, 1000122				507,916
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	9150120, 9150121				8,546
Children's Health Insurance Program	93.767	0540121, 0540122				3,179
Medicaid Cluster  Medical Assistance Program	93.778	1200121, 1200122				316,663
Total Department of Health and Human Services					\$	2,514,354
·					,	2,314,334
Department of Agriculture: Child Nutrition Cluster:						
Department of Agriculture:						
National School Lunch Program - Food Distribution (Note 3)	10.555	Not available	\$ 133,552			
Department of Education:						
National School Lunch Program	10.555	41108, 40254, 41106	1,582,772	\$ 1,716,324		
School Breakfast Program Summer Food Service Program for Children	10.553 10.559	41110, 40253 60302, 60303		518,014 64,686	\$	2,299,024
Department of Education:				 		
COVID-19 Pandemic EBT Administrative Costs	10.649	86556				3,063
Child and Adult Care Food Program	10.558	70027, 70028, 86555				239,129
Department of Social Services:						
SNAP Cluster						
State Administrative Matching Grants for the Supplemental	40 574	0010121, 0010122				(02 (47
Nutrition Assistance Program	10.561	0040121, 0040122			_	602,617
Total Department of Agriculture					\$	3,143,833
Department of Treasury: Direct Payments:						
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	Not applicable		\$ 709,700		
Pass Through Payments:						
Virginia Compensation Board:	24 027	220/55+55+		02.047		
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds Department of Education:	21.027	2206FFARPA		83,967		
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	45277		 687,063	\$	1,480,730
Department of Justice:	24.040	CI T0000				
COVID-19 - Coronavirus Relief Fund	21.019	SLT0022				11,454
Total Department of Treasury					\$	1,492,184
Department of Justice: Direct Payments:						
Equitable Sharing Program	16.922	Not applicable			\$	38,920
Pass Through Payments:					•	,
Department of Criminal Justice Services:						
COVID Emergency Supplemental Funding Progarm	16.034	20-A5108CE20 CESF				95,265
Violence Against Women Formula Grants Edward Byrne Memorial Justice Assistance Grant Program	16.588 16.738	22-R4705VA21 Not available				13,320 4,802
Crime Victim Assistance	16.575	22-O1108VW19				40,090
Total Department of Justice					\$	192,397
Department of Education:						
Pass Through Payments:						
Department of Education:	0.4.000	42801, 61111			,	222 255
Adult Education - Basic Grants to States Title I: Grants to Local Educational Agencies	84.002 84.010	42801, 61111			\$	332,099 1,107,567
Special Education Cluster:	07.010	72701				.,107,307
Special Education - Grants to States	84.027	43071		\$ 972,584		
Special Education - Preschool Grants	84.173	62521		 110,291		
Total Special Education Cluster Career and Technical Education: Basic Grants to States	84.048	60024 6400E				1,082,875
Career and Technical Education: Basic Grants to States Twenty-First Century Community Learning Centers	84.048 84.287	60031, 61095 60565				83,510 1,810,788
Rural Education	84.358	43481				5,926
Supporting Effective Instruction State Grants						
(formerly Improving Teacher Quality State Grants)	84.367	61480				351,277
Student Support and Academic Enrichment Program	84.424	60281				134,039

#### County of Russell, Virginia Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2022

Federal Grantor/State Pass - Through Grantor/ Program Cluster or Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number		Federal Expenditures
Department of Education: (continued) Pass Through Payments: (continued)				
Department of Education: (continued)				
Elementary and Secondary School Emergency Relief Fund (CRRSA Fund)	84.425R	50195	\$ 3,278,082	
Elementary and Secondary School Emergency Relief Fund (ESSERIII Fund)	84.425U	50193	3,293,380	6,571,462
Total Department of Education				\$ 11,479,543
Department of Housing and Urban Development:				
Pass Through Payments:				
Department of Housing and Community Development:				
Community Development Block Grant/State's Program	14.228	C 1 11 C 4 O 4 4 O 4		ć 440.0E4
and Non-Entitlement Grants In Hawaii	14.228	CAMS 191436		\$ 110,951
Institute of Museum and Library Services:				
Pass Through Payments:				
The Library of Virginia:				
Grants to States	45.310	118106		\$ 6,244
Total Expenditures of Federal Awards				\$ 18,939,506

Notes to Schedule of Expenditures of Fedaral Awards:

#### Note 1 -- Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of County of Russell, Virginia under programs of the federal government for the year ended June 30, 2022. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of County of Russell, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of County of Russell, Virginia.

#### Note 2 -- Summary of Significant Accounting Policies

- (1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- $\ensuremath{\text{(2)}}\ Pass-through\ entity\ identifying\ numbers\ are\ presented\ where\ available.}$
- (3) The County did not elect the 10% de minimis indirect cost rate because they only request direct costs for reimbursement.

#### Note 3 -- Food Distribution

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. At June 30, 2022, Russell County, Virginia had food commodities totaling \$178,237 in inventory.

#### Note 4 -- Relationship to the Financial Statements

Federal expenditures, revenues and capital contributions are reported in the County's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements: Primary government:

General Fund	\$	3,465,402
Less: Asset forfeiture funds		(36)
Plus: Equitable sharing program difference		38,920
CARES Fund		17,698
ARPA Fund		709,700
Total primary government	\$ 4	4,231,684
Component Unit School Board:		
School Operating Fund	\$ 14	4,707,822
Total expenditures of federal awards per the basic financial statements	\$ 18	3,939,506

No

### County of Russell, Virginia

### Schedule of Findings and Questioned Costs For The Year Ended June 30, 2022

### Section I - Summary of Auditors' Results

### **Financial Statements**

Type of auditors' report issued: Unmodified Internal control over financial reporting: Material weakness(es) identified? Yes Significant deficiency(ies) identified? No Noncompliance material to financial statements noted? No Federal Awards Internal control over major programs: Material weakness(es) identified? No Significant deficiency(ies) identified? No Type of auditors' report issued on compliance for major programs: Unmodified Any audit findings disclosed that are required to be reported in accordance with 2 CFR

Identification of major programs:

Section 200.516(a)?

CFDA #	Name of Federal Program or Cluster	
84.010 84.027/84.173	Title I Grants to Local Educational Agencies Special Education Cluster	
21.027	COVID 19 - Coronavirus State and Local Fiscal Recovery Funds	
84.425	COVID-19 Elementary & Secondary School Emergency Relief Funds (ESSER Funds)	
Dollar threshold used to distinguish betwand Type B programs:	veen Type A	\$750,000
Auditee qualified as low-risk auditee?		No

### County of Russell, Virginia

Schedule of Findings and Questioned Costs (Continued) For The Year Ended June 30, 2022

### **Section II - Financial Statement Findings**

2022-001	
Criteria:	Identification of a material adjustment to the financial statements that was not detected by the entity's internal controls indicates that a material weakness exists.
Condition:	The financial statements, as presented for audit, did not contain all necessary adjustments to comply with generally accepted accounting principles (GAAP).
Cause:	The County does not have proper controls in place to detect and correct errors in closing their year-end financial statements.
Effect:	There is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented or detected and corrected by the County's internal controls over financial reporting.
Recommendation:	The County should review the auditors' proposed audit adjustments for 2022 and develop a plan to ensure the trial balances and related schedules are accurately presented for audit.
Management's Response:	The County Administrator will review the auditors' proposed audit adjustments for 2022 and will develop a plan of action with the Treasurer to ensure that all adjusting entries are made prior to final audit fieldwork next year.

### Section III - Federal Award Findings and Questioned Costs

2022-002	Compliance Finding
Program Titles:	COVID-19 Coronavirus State & Local Fiscal Recovery Funds (SLFRF)
ALN/CFDA Number:	21.027
Compliance Requirement:	Reporting
Criteria:	Special reporting required recipients of SLFRF funds to report financial data, project funding, expenditures and contracts of over \$50,000 and other information.
Condition:	On its report ending March 31, 2022, the County reported that it had obligated and expended all of the amount it was awarded (\$5,164,019). The County's books showed it had expended only \$709,700.
Questioned Costs:	None
Context:	The County chose to use revenue replacement and thought they only had to make this election once, reporting the entire amount as spent and that no other requirements were needed.

### County of Russell, Virginia

Schedule of Findings and Questioned Costs (Continued) For The Year Ended June 30, 2022

### Section III - Federal Award Findings and Questioned Costs (continued)

2022-002	Compliance Finding
Cause:	Lack of guidance provided by awarding agency.
Effect:	The amounts reported did not reflect program related expenditures.
Recommendation:	The County should try to amend the reports to accurately show amounts expended.
Management's Response and Corrective Action:	The County will attempt to amend reports.

# County of Russell, Virginia

## Summary Schedule of Prior Audit Findings For The Year Ended June 30, 2022

# Section I - Summary of Auditors' Results

2021-001	
Condition:	The financial statements, as presented for audit, did not contain all necessary adjustments to comply with generally accepted accounting principles (GAAP).
Recommendation:	The County should review the auditors' proposed audit adjustments for 2021 and develop a plan to ensure the trial balances and related schedules are accurately presented for audit.
Current Status:	Finding 2021-001 was repeated in the current year as 2022-001.
2021-002	
Condition:	The County did not have an adequate review process over accounts payable expenditures.
Recommendation:	We recommend the County implement a more efficient process to ensure all payments are properly reviewed, approved, and documented as same.
Current Status:	Finding 2021-002 was corrected in the current year.