

**VIRGINIA PUBLIC BUILDING AUTHORITY**

**FINANCIAL STATEMENTS**

**FOR THE YEAR ENDING JUNE 30, 2011**



VIRGINIA PUBLIC BUILDING AUTHORITY  
FINANCIAL STATEMENTS  
FOR THE YEAR ENDING JUNE 30, 2011

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VIRGINIA PUBLIC BUILDING AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)  
AS OF JUNE 30, 2011

This section of the Virginia Public Building Authority's ("the Authority") annual financial report presents an analysis of the Authority's financial performance during the fiscal year that ended on June 30, 2011. This information should be considered in conjunction with the information contained in the financial statements.

### **Authority Activities and Highlights**

Upon approval of the General Assembly of the Commonwealth, the Authority is authorized to issue bonds or notes to construct, improve, furnish, maintain, acquire, finance, or refinance certain public facilities for the use of the Commonwealth and its agencies and instrumentalities, and to finance or refinance reimbursements to localities or regional jail authorities for the Commonwealth's share of the costs of certain jail and juvenile detention projects. The Authority serves exclusively as a financing entity with the sole function of issuing and managing debt. Debt service for all bonds issued by the Authority is secured by appropriations from the Commonwealth. During the past fiscal year, the Authority issued tax-exempt and taxable bonds to finance specific public/private projects. The Authority issued Public Facilities Revenue Bonds, Series 2010B-1 for \$87 million to finance construction of certain public facilities. The Authority also issued Public Facilities Revenue Bonds, Series 2010B-2 Build America Bonds for \$195 million. The 2010B-2 Build America Bonds were authorized under The American Recovery and Reinvestment Act of 2009, are considered taxable, and include a promise from the Federal Government to pay 35% of the interest payment incurred each year until bond maturity. In addition, the Authority issued Public Facilities Revenue Bonds, Series 2010B-3 Refunding Bonds for \$50 million to defease certain outstanding bonds previously issued.

### **Overview of the Financial Statements**

This discussion and analysis is an introduction to the Authority's basic financial statements, which are comprised of two components: 1) combined government-wide and fund financial statements, and 2) notes to the financial statements.

#### ***Government-wide Financial Statements***

The Statement of Net Assets and the Statement of Activities are two basic financial statements that report information about the Authority as a whole. The data is reported using the accrual basis of accounting, and provides insight as to whether or not the Authority's total financial position has improved as a result of the current year's activities.

The Statement of Net Assets presents all of the Authority's assets and liabilities, with the difference between the two reported as "net assets." Over time, increases and decreases in net assets measure whether the Authority's financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Authority's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying events giving rise to the change occur, regardless of the timing of related cash flows. Therefore, revenues and expenses are reported in these statements for some items that will only

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result in cash flows in future fiscal periods (e.g. receipt or payments on long-term debt obligations).

Both statements report Governmental Activities backed by appropriations from the Commonwealth.

***Fund Financial Statements***

The fund financial statements provide detailed information about the Authority's major fund. A fund is a fiscal and accounting entity with a self-balancing set of accounts that the Authority uses to keep track of specific sources of funding and spending for a particular purpose.

All of the Authority's activity is reported in Governmental Funds Financial Statements. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental funds financial statements focus on near-term inflows and outflows of spendable resources. This approach is known as using the flow of current financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the Authority's finances that assists in determining whether there will be adequate financial resources available to meet the current needs of the Authority.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the governmental funds and the governmental activities. These reconciliations are presented in the adjustment column in each of the financial statements.

***Notes to the Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund financial statements.

**Government-wide Financial Analysis of the Authority**

The primary purpose of the Authority is to provide a vehicle for financing public facilities for the use of the Commonwealth and its agencies and instrumentalities, and to finance reimbursements of the Commonwealth's share of local or regional jails and juvenile detention facilities costs. The Department of the Treasury provides staff support for the Authority. Consequently, the only operating costs are those attributable to its financing programs, which are paid primarily from bond proceeds.

VIRGINIA PUBLIC BUILDING AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)  
AS OF JUNE 30, 2011

Statement of Net Assets  
(in millions)

|                        | 2011       | 2010<br><u>as restated</u> |
|------------------------|------------|----------------------------|
| Current assets         | \$ 151     | \$ 207                     |
| Current liabilities    | 250        | 241                        |
| Noncurrent liabilities | 2,240      | 2,120                      |
| Total liabilities      | 2,490      | 2,361                      |
| Net assets (deficit)   | \$ (2,339) | \$ (2,154)                 |

The Authority's net assets decreased by 8.6%, or \$185 million, in 2011. The decrease is primarily due to the recordation of bonds payable related to the issuance of new bonds during the year. Outstanding bonds payable increased by \$134 million, or 6.2%, in fiscal year 2011. Another factor in the net asset decrease was a decrease of \$57 million, or 27.9%, in invested balances available to fund projects. This decrease may be attributable to spending available bond proceeds faster than new proceeds are received. Also contributing to the overall decrease is an increase in bond interest payable (\$6 million), an increase in outstanding bond premiums (\$8 million), and a decrease in amounts due to agencies and localities (\$20 million).

Net assets consistently maintain a deficit balance because the Authority includes the bonds payable liability in its financial statements without including the future appropriation expected from the Commonwealth. Future appropriations are not considered available and do not constitute a legally binding commitment and are therefore not eligible to be included in the financial statements. The General Assembly has never failed to appropriate funds to the Authority for payment of debt service on the Authority's bonds.

VIRGINIA PUBLIC BUILDING AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)  
AS OF JUNE 30, 2011

Changes in Net Assets  
(in millions)

|  | <u>2011</u>       | <u>2010</u><br>as restated |
|--|-------------------|----------------------------|
| Revenues:                                  |                   |                            |
| Appropriation from the Commonwealth        | \$ 245            | \$ 222                     |
| Other revenue                              | 7                 | 14                         |
| Total revenues                             | <u>252</u>        | <u>236</u>                 |
| Expenses:                                  |                   |                            |
| Interest on long-term debt                 | 99                | 101                        |
| Disbursements for state and local projects | <u>338</u>        | <u>440</u>                 |
| Total expenses                             | <u>437</u>        | <u>541</u>                 |
| Changes in net assets                      | (185)             | (305)                      |
| Net assets (deficit), July 1, as restated  | <u>(2,154)</u>    | <u>(1,849)</u>             |
| Net assets (deficit), June 30              | <u>\$ (2,339)</u> | <u>\$ (2,154)</u>          |

The Authority's revenues increased by 6.8% or \$16 million compared to last year while expenses decreased by 19% or \$104 million. The increase in revenue is largely due to the increase in the appropriation receipt from the Commonwealth (\$22 million), which resulted from the larger debt service requirement for the year. This was offset by an \$11 million dollar decrease in original-issue premiums, and a \$5 million increase in interest on Build America Bonds. The decrease in expenses was mostly attributable to a net decrease in distributions for construction projects and reimbursements made to localities for various regional jail projects. In the current year, \$334 million was disbursed for construction and regional jails compared to \$438 million in the prior year. The \$104 million decrease represented a 23.8% decrease in net distributions for construction projects and various regional jail projects. The fluctuations in revenues and expenses are expected due to the nature of the Authority's operations.

### **Debt Administration**

As a financing entity, the sole business of the Authority is debt administration. The Authority issues bonds to finance capital projects approved by the General Assembly of the Commonwealth of Virginia. All bonds are secured by amounts to be appropriated by the General Assembly.

VIRGINIA PUBLIC BUILDING AUTHORITY  
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)  
AS OF JUNE 30, 2011

The following is a summary of changes in long-term debt of the Authority at June 30, 2011:

|                                       |                         |
|---------------------------------------|-------------------------|
| Bonds payable at July 1, 2010         | \$ 2,164,695,252        |
| Bonds issued                          | 333,600,000             |
| Bonds redeemed                        | (151,085,000)           |
| Bonds defeased                        | (47,995,000)            |
| Amortized discount                    | 40,768                  |
| Amortized deferral on debt defeasance | (571,657)               |
| Bonds payable at June 30, 2011        | <u>\$ 2,298,684,363</u> |

The Authority's outstanding bonds are rated as follows:

|  |     |
|--|-----|
| Moody's Investors Service (Moody's)      | Aa1 |
| Standard and Poor's Rating Service (S&P) | AA+ |
| Fitch Ratings, Inc. (Fitch)              | AA+ |

Since the Authority's bonds are backed by state appropriations, the bond ratings are a direct reflection of the Commonwealth's triple-A rating from each of the three rating agencies.

**Future Impact to Financial Position**

On October 5, 2011, the Authority sold its Public Facilities Revenue Bonds, Series 2011A (tax-exempt) in the amount of \$280,000,000, and its Public Facilities Revenue Bonds, Series 2011B (Federally Taxable) in the amount of \$18,500,000. The Authority will use the proceeds of the 2011A Bonds to finance various public facilities for use by the Commonwealth and its agencies and to finance the Commonwealth's share of the costs of certain regional and local jail projects. The proceeds of the 2011B bonds will be used to finance certain community based behavioral health facilities.

**VIRGINIA PUBLIC BUILDING AUTHORITY**  
**STATEMENT OF NET ASSETS AND GOVERNMENTAL FUNDS BALANCE SHEET**  
As of June 30, 2011

|  | Special Revenue<br>Fund | Adjustments<br>(Note 1D)  | Statement of Net<br>Assets |
|--|-------------------------|---------------------------|----------------------------|
| <b>ASSETS</b>                                      |                         |                           |                            |
| Current assets:                                    |                         |                           |                            |
| Cash and cash equivalents (Note 2A)                | \$ 146,608,178          | \$ -                      | \$ 146,608,178             |
| Due from the Federal Government (Note 2H)          | -                       | 3,989,917                 | 3,989,917                  |
| Interest receivable                                | 25,145                  | -                         | 25,145                     |
|  | <u>146,633,323</u>      | <u>3,989,917</u>          | <u>150,623,240</u>         |
| Total assets                                       | <u>\$ 146,633,323</u>   | <u>3,989,917</u>          | <u>150,623,240</u>         |
| <b>LIABILITIES</b>                                 |                         |                           |                            |
| Current liabilities:                               |                         |                           |                            |
| Bond interest payable                              | \$ -                    | 49,131,545                | 49,131,545                 |
| Due to state institutions                          | 18,370,517              | -                         | 18,370,517                 |
| Due to localities                                  | 3,803,537               | -                         | 3,803,537                  |
| Bonds payable (net of deferrals) (Notes 2B and 2C) | -                       | 165,486,057               | 165,486,057                |
| Premium on bonds sold                              | -                       | 12,623,613                | 12,623,613                 |
| Total current liabilities                          | <u>22,174,054</u>       | <u>227,241,215</u>        | <u>249,415,269</u>         |
| Noncurrent liabilities:                            |                         |                           |                            |
| Bonds payable (net of deferrals) (Note 2B and 2C)  | -                       | 2,133,198,306             | 2,133,198,306              |
| Premium on bonds sold                              | -                       | 107,205,441               | 107,205,441                |
| Total noncurrent liabilities                       | <u>-</u>                | <u>2,240,403,747</u>      | <u>2,240,403,747</u>       |
| Total liabilities                                  | <u>22,174,054</u>       | <u>2,467,644,962</u>      | <u>2,489,819,016</u>       |
| <b>FUND BALANCE/NET ASSETS:</b>                    |                         |                           |                            |
| Fund balance:                                      |                         |                           |                            |
| Restricted for construction projects (Note 2F)     | 124,457,498             | (124,457,498)             | -                          |
| Restricted for debt service (Note 2F)              | 1,771                   | (1,771)                   | -                          |
| Total fund balance                                 | <u>124,459,269</u>      | <u>(124,459,269)</u>      | <u>-</u>                   |
| Total liabilities and fund balance                 | <u>\$ 146,633,323</u>   |                           |                            |
| Net assets (deficit):                              |                         |                           |                            |
| Unrestricted                                       |                         | (2,339,195,776)           | (2,339,195,776)            |
| Total net assets (deficit) (Note 2G)               |                         | <u>\$ (2,339,195,776)</u> | <u>\$ (2,339,195,776)</u>  |

*The accompanying notes are an integral part of the financial statements.*



VIRGINIA PUBLIC BUILDING AUTHORITY  
 STATEMENTS OF ACTIVITIES AND GOVERNMENTAL FUNDS REVENUES,  
 EXPENDITURES, AND CHANGES IN FUND BALANCE  
 For the Fiscal Year Ended June 30, 2011

|  | Special Revenue<br>Fund | Adjustments<br>(Note 1D)  | Statement of<br>Activities |
|--|-------------------------|---------------------------|----------------------------|
| REVENUES:  |                         |                           |                            |
| Interest on investments  | \$ 470,263              | \$ -                      | \$ 470,263                 |
| Interest on Build America Bonds  | 4,223,243               | 2,398,368                 | 6,621,611                  |
| Appropriations from the Commonwealth   | 245,012,218             | -                         | 245,012,218                |
| Miscellaneous revenue  | 85                      | -                         | 85                         |
|  | <u>249,705,809</u>      | <u>2,398,368</u>          | <u>252,104,177</u>         |
| EXPENDITURES/EXPENSES:   |                         |                           |                            |
| Current:   |                         |                           |                            |
| Legal and financial services   | 342,303                 | -                         | 342,303                    |
| Printing and electronic distributions  | 2,642                   | -                         | 2,642                      |
| Disbursements to institutions  | 299,077,487             | -                         | 299,077,487                |
| Disbursements to localities  | 34,682,433              | -                         | 34,682,433                 |
| Underwriter's discount   | 4,111,772               | -                         | 4,111,772                  |
| Miscellaneous expenditures   | 1,936                   | -                         | 1,936                      |
| Debt service:  |                         |                           |                            |
| Principal retirement   | 151,085,000             | (151,085,000)             | -                          |
| Interest and fiscal charges  | 98,246,754              | 322,845                   | 98,569,599                 |
|  | <u>587,550,327</u>      | <u>(150,762,155)</u>      | <u>436,788,172</u>         |
| Excess (deficiency) of revenues over (under) expenditures                                      | <u>(337,844,518)</u>    | <u>-</u>                  | <u>-</u>                   |
| Other financing sources (uses):  |                         |                           |                            |
| Payments to refunded bond escrow agent   | (54,873,913)            | 54,873,913                | -                          |
| Debt issuance  | 333,600,000             | (333,600,000)             | -                          |
| Bond premium   | 20,710,544              | (20,710,544)              | -                          |
| Transfer among funds   | -                       | -                         | -                          |
| Total other financing sources (uses)   | <u>299,436,631</u>      | <u>(299,436,631)</u>      | <u>-</u>                   |
| Deficiency of revenues and other financing sources under expenditures and other financing uses | <u>(38,407,887)</u>     | <u>38,407,887</u>         | <u>-</u>                   |
| Change in net assets   | -                       | (184,683,995)             | (184,683,995)              |
| Fund balance/Net assets (deficit), July 1, 2010, as restated (Note 2E)                         | <u>162,867,156</u>      | <u>(2,317,378,937)</u>    | <u>(2,154,511,781)</u>     |
| Fund balance/Net assets (deficit), June 30, 2011 (Note 2F and 2G)                              | <u>\$ 124,459,269</u>   | <u>\$ (2,463,655,045)</u> | <u>\$ (2,339,195,776)</u>  |

*The accompanying notes are an integral part of the financial statements.*

VIRGINIA PUBLIC BUILDING AUTHORITY  
NOTES TO THE FINANCIAL STATEMENTS  
AS OF JUNE 30, 2011

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

The Virginia Public Building Authority (“the Authority”) was created in 1981 by §2.2-2260 et seq., of the *Code of Virginia* for the purpose of acquiring, constructing and operating public buildings for the use of the Commonwealth of Virginia (“the Commonwealth”) and its political subdivisions. The Authority is authorized to issue bonds or notes to construct, improve, furnish, maintain, acquire, finance, or refinance certain public facilities for the use of the Commonwealth, its agencies and instrumentalities and to finance or refinance reimbursements to localities or regional jail authorities for the Commonwealth’s share of the costs of certain jail projects. The Authority is authorized to undertake a project only upon approval of the General Assembly of the Commonwealth.

In 1997 the Authority created the 1997 Master Indenture of Trust (“the 1997 Indenture”). The 1997 Indenture utilizes a single payment agreement to provide for debt service payments. Debt service payments are subject to General Assembly appropriation. In addition, the 1997 Indenture provides for the issuance of commercial paper bond anticipation notes.

Bonds issued prior to the 1997 indenture were issued under its 1988 Master Indenture of Trust (“the 1988 Indenture”). These bonds were also ultimately supported by an appropriation from the Commonwealth. The Authority no longer issues bonds under the 1988 Indenture.

A separate report is prepared for the Commonwealth of Virginia, which includes all agencies, boards, commissions, and authorities over which the Commonwealth exercises or has the ability to exercise oversight authority. The Authority is a component unit of the Commonwealth of Virginia and is included in the basic financial statements of the Commonwealth.

The accounting and reporting policies of the Authority conform to generally accepted accounting principles (GAAP) applicable to governmental units as prescribed by the Governmental Accounting Standards Board (GASB), the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the Authority’s more significant policies.

VIRGINIA PUBLIC BUILDING AUTHORITY  
NOTES TO THE FINANCIAL STATEMENTS  
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**B. Measurement Focus and Basis of Accounting**

The accompanying financial statements are presented using the accounting principles generally accepted in the United States of America as prescribed by the GASB. The accompanying government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when they are earned and expenditures are recognized when the related liability is incurred, regardless of the timing of related cash flows.

The accompanying governmental funds financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available to fund current operations. Expenditures are recognized when the related fund liability is incurred, except for principal and interest on long-term debt which is recognized when due.

The Authority uses the cash basis of accounting during the year and reports on the accrual and modified accrual basis for financial statement purposes at the end of the fiscal year.

**C. Fund Accounting**

The Special Revenue Fund accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Special Revenue Fund consists of bond proceeds, bond funds, and issuance expense funds. The fund was established in accordance with the provisions of the Trust Agreement entered into with the trustee for each bond indenture.

**D. Adjustments**

The adjustments column represents the recording of bonds payable liabilities on the Statement of Net Assets and the related effect of these transactions on the Statement of Activities. Governmental fund statements do not reflect bonds payable. The non-current portion of bonds payable includes those payments that are not due and payable in the current period.

**E. Bond Issuance Costs, Premiums, and Discounts**

Costs associated with issuing debt are expensed in the year incurred. The original issue premium or discount, for each bond issuance, is also recorded in the year incurred unless it exceeds 1% of the amount of the bonds issued. In that case, the original issue premium or discount is deferred and amortized, on a straight-line basis, over the life of the outstanding debt.

VIRGINIA PUBLIC BUILDING AUTHORITY  
NOTES TO THE FINANCIAL STATEMENTS  
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**2. DETAILED NOTES ON ALL FUNDS**

**A. Cash and Cash Equivalents**

Cash and cash equivalents of the Authority are held by The Bank of New York, as trustee (successor to Signet Bank), under the 1997 and 1988 Indentures. Cash is defined as demand deposits, time deposits and certificates of deposit in accordance with §2.2-4401 of the *Code of Virginia*. Cash equivalents represent deposits and short-term investments with original maturities of less than three months.

In accordance with the Trust Subsidiary Act, §6.1-32.8 of the *Code of Virginia*, cash held by the trustee while awaiting investment or distribution is not used by an affiliate bank of the trustee in the conduct of its business unless the affiliate bank delivers securities to the trust department as collateral that is at least equal to the market value of the trust funds held on deposit in excess of amounts insured by federal deposit insurance.

The 1988 and 1997 Indentures authorize the trustee, on behalf of the Authority, to invest in legal investments for public sinking funds and other public funds as outlined in §2.2-4500 and §2.2-4501 of the *Code of Virginia* which include repurchase agreements, certificates of deposit, commercial paper, bankers' acceptances, United States Government and agency securities, and money market funds.

Custodial credit risk for cash and cash equivalents is the risk that, in the event of a failure of the counterparty, the Authority will not be able to recover the value of the cash and cash equivalents or collateral securities that are in the possession of an outside party. The Trustee complies with the Trust Subsidiary Act, §6.1-32.8 of the *Code of Virginia* with regard to the Authority's assets. The Authority's investments at June 30, 2011 were held in the Authority's name by the Authority's custodial banks; therefore, the Authority has no custodial credit risk.

VIRGINIA PUBLIC BUILDING AUTHORITY  
NOTES TO THE FINANCIAL STATEMENTS  
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The Authority's cash and cash equivalents at June 30, 2011 are presented below.

|   | Fair<br>Value  |
|---|----------------|
| Cash and cash equivalents:                      |                |
| Cash  | \$ 85          |
| Money Market Funds <sup>(1)</sup>               | 1,509,368      |
| State Non-Arbitrage Program <sup>(2)</sup>      | 143,596,119    |
| Local Government Investment Pool <sup>(3)</sup> | 1,502,606      |
|   | \$ 146,608,178 |

(1) The Authority invests certain short-term cash balances held within its accounts in Federated Auto Government Money Trust Money Market. This open-ended mutual fund is registered under the Investment Company Act of 1940. This fund maintains a policy of investing all their assets in U.S. Treasury obligations and repurchase agreements backed by those obligations. This money market fund is rated AAA by Standard and Poor's.

(2) The Virginia State Non-Arbitrage Program<sup>®</sup> ("SNAP<sup>®</sup>") offers a professionally-managed money market mutual fund, which provides issuers with a temporary pooled investment vehicle for proceeds pending expenditure, and with record keeping, depository and arbitrage rebate calculation services. SNAP<sup>®</sup> is an external investment pool registered under the Investment Company Act of 1940. The SNAP<sup>®</sup> fund is rated AAAM by Standard and Poor's .

(3) The Local Government Investment Pool (LGIP) enables governmental entities to maximize their return on investments by providing for a State administered fund where monies can be commingled for investment purposes in order to realize the economies of large-scale investing and professional funds management. The LGIP is not registered with the Securities Exchange Commission (SEC) as an investment company, but maintains a policy to operate in conformity with the SEC's Rule 2a7 as promulgated under the Investment Company Act of 1940, as amended.

**B. Long-Term Debt**

Changes in Long-Term Debt - The following is a summary of changes in long-term debt of the Authority for the year ended June 30, 2011.

|                                       |                  |
|---------------------------------------|------------------|
| Bonds payable at July 1, 2010         | \$ 2,164,695,252 |
| Bonds issued                          | 333,600,000      |
| Bonds redeemed                        | (151,085,000)    |
| Bonds defeased                        | (47,995,000)     |
| Amortized discount                    | 40,768           |
| Amortized deferral on debt defeasance | (571,657)        |
| Bonds payable at June 30, 2011        | \$ 2,298,684,363 |

VIRGINIA PUBLIC BUILDING AUTHORITY  
NOTES TO THE FINANCIAL STATEMENTS  
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Annual Requirements to Amortize Long-Term Debt:

| <u>Year Ending June 30</u>           | <u>Principal</u>        | <u>Interest</u>       | <u>Total</u>            |
|--------------------------------------|-------------------------|-----------------------|-------------------------|
| 2012                                 | \$ 169,340,000          | \$ 111,062,511        | \$ 280,402,511          |
| 2013                                 | 173,585,000             | 99,927,449            | 273,512,449             |
| 2014                                 | 164,430,000             | 91,703,921            | 256,133,921             |
| 2015                                 | 168,255,000             | 83,515,216            | 251,770,216             |
| 2016                                 | 164,995,000             | 75,568,494            | 240,563,494             |
| 2017-2021                            | 616,355,000             | 281,262,937           | 897,617,937             |
| 2022-2026                            | 530,730,000             | 151,331,784           | 682,061,784             |
| 2027-2031                            | 333,195,000             | 39,092,669            | 372,287,669             |
| Less: deferral on<br>debt defeasance | (22,200,637)            |                       | (22,200,637)            |
| Total                                | <u>\$ 2,298,684,363</u> | <u>\$ 933,464,981</u> | <u>\$ 3,232,149,344</u> |

**C. Defeasance of Debt**

In prior years, the Authority defeased certain revenue bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the defeased bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included on the Authority's financial statements. At June 30, 2011, \$91,210,000 of bonds outstanding is considered defeased for financial reporting purposes. The detail for those balances and the refinancing activities that resulted in the defeasance of the bonds is shown below:

| <u>Refunded State Building Revenue Bonds:</u> | <u>Refunded Amount:</u> | <u>Refunding Series:</u> |
|---|-------------------------|--------------------------|
| Series 2001A (partial)                        | \$ 21,640,000           | 2009D                    |
| Series 2002A (partial)                        | \$ 21,575,000           | 2009D                    |
| Series 2002A (partial)                        | \$ 11,620,000           | 2010B-3                  |
| Series 2004B (partial)                        | \$ 36,375,000           | 2010B-3                  |

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 23, "Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities," the difference between the reacquisition price and the net carrying amount of the bonds defeased with refunding debt is amortized as a component of Interest on Bonds over the remaining life of the refunded debt. Therefore, Bonds Payable, as reflected on the government-wide statements, has been reduced by \$22,200,637 to reflect the remaining deferral on debt defeasance at June 30, 2011.

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NOTES TO THE FINANCIAL STATEMENTS  
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The Authority issued one series of refunding bonds in fiscal year 2011. The issuance of the Authority's Series 2010B-3 refunding bonds refunded two series of the Authorities bonds as reflected on the above schedule. This defeasance resulted in an accounting loss of \$5,445,440. Total debt service payments over the next 13 years will be reduced by \$1,874,717 resulting in a present value savings of \$1,760,478 discounted at the rate of 2.1797927 percent.

**D. Arbitrage Rebate**

The Tax Reform Act of 1986 requires that governmental entities issuing tax-exempt debt subsequent to August 1986 calculate and rebate arbitrage earnings to the federal government. The U.S. Treasury has issued regulations on calculating the rebate amount and complying with the provisions of the Tax Reform Act of 1986. The Authority must comply with the rebate regulations in order for the Authority's bonds to maintain a tax-exempt status. The regulations require the excess of the aggregate amount earned on investments purchased with bond proceeds over the amount that would have been earned if the investments were invested at a rate equal to the bond yield to be rebated to the federal government.

Income earned on excess earnings is also subject to rebate. Rebate payments, if required, are due at least every five years over the life of the bonds. Some bonds of the Authority may be exempt from the rebate regulations if they meet statutory exceptions per the rebate requirements. The Authority may also elect, on or before the date of the bond issue, to pay a penalty in lieu of rebate if it does not meet certain expenditure tests. The Authority would retain any arbitrage earnings. The Authority, to date, has not elected penalty in lieu of rebate.

Rebate and penalty payments are calculated and paid by the Authority as required by law on bond issues that fall under the regulations and do not qualify for exceptions. As of their 5-year, 10-year, and 15-year installment computation dates, the 1995, 1996A, 2005C and 2005D bonds had no arbitrage rebate liabilities due. Therefore, no payments were made to the Internal Revenue Service.

**E. Restatement of Beginning Balances**

Beginning balances have been restated to include the addition of funds received from the sale of property in a prior year in the amount of \$1,509,368, which has previously been omitted.

**F. Fund Balance**

Generally accepted accounting principles direct that governmental funds recognize expenditures when the related liability is incurred while revenues are recognized when they become available. Due to the timing of the Authority's bond issuance, available resources at the close of the current year recognized by

VIRGINIA PUBLIC BUILDING AUTHORITY  
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AS OF JUNE 30, 2011

the Authority exceeded the expenditures recognized by the Authority at the close of the current period resulting in a surplus balance of \$124,459,269.

**G. Deficit Net Assets**

Generally accepted accounting principles direct that governmental funds recognize revenues in the accounting period in which they become both measurable and available to finance expenditures of the fiscal period. Authority bonds are secured by General Assembly appropriations. Because future appropriations are not considered available and do not constitute a legally binding commitment, the Authority ended the year with a net asset deficit of \$2,339,195,776. The General Assembly has never failed to appropriate funds to the Authority for payment of debt service on the Authority's bonds.

**H. Due from the Federal Government**

The America Recovery and Reinvestment Act of 2009 permits the Authority to issue federally taxable bonds known as "Build America Bonds" to finance capital expenditures. Under the Build America Bond program, instead of issuing federally tax-exempt bonds, the Authority can issue federally taxable Build America Bonds and elect to receive a subsidy payment from the federal government equal to 35% of each interest payment due semiannually on such taxable bonds. The Authority has issued two such series of bonds, beginning in fiscal year 2010 (Series 2010A-2 Bonds and Series 2010B-2 Bonds). Therefore, the Authority is accruing a receivable from the federal government for the subsidy payments which will be due on August 1, 2011. However, it should be noted that the subsidy payments have not been pledged to the payment of the Build America Bonds, and the subsidy payments are not full faith and credit obligations of the United States. As such, future debt service payments have been reflected in these financial statements at their gross amounts, without consideration of possible future subsidy payments.

**I. Subsequent Events**

On October 5, 2011, the Authority sold its Public Facilities Revenue Bonds, Series 2011A (tax-exempt) in the amount of \$280,000,000, and its Public Facilities Revenue Bonds, Series 2011B (Federally Taxable) in the amount of \$18,500,000. The Authority will use the proceeds of the 2011A Bonds to finance various public facilities for use by the Commonwealth and its agencies and to finance the Commonwealth's share of the costs of certain regional and local jail projects. The proceeds of the 2011B bonds will be used to finance certain community based behavioral health facilities.



VIRGINIA PUBLIC BUILDING AUTHORITY  
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**J. Risk Management**

The Authority is exposed to various risks of loss related to torts; theft or, damage to, and destruction of assets; errors and omissions; non-performance of duty; injuries to employees; and natural disasters. The Department of the Treasury participates in insurance plans maintained by the Commonwealth of Virginia on behalf of the Authority. The risk management insurance plans are administered by the Department of Treasury, Division of Risk Management. Risk management insurance includes property, general liability, medical malpractice, faithful performance of duty bond, automobile, and air and watercraft plans. The Department of Treasury pays premiums to this Department for its insurance coverage. Information relating to the Commonwealth's insurance plans is available at the statewide level in the Commonwealth of Virginia's Comprehensive Annual Financial Report.

## **Supplementary Information**

VIRGINIA PUBLIC BUILDING AUTHORITY  
 DETAIL OF LONG-TERM INDEBTEDNESS  
 AS OF JUNE 30, 2011  
 (Dollars in Thousands)

Detail of Long-Term Indebtedness by Series

|                            | Dated<br>Date | True Interest<br>Cost ("TIC") | Amount<br>Issued    | Outstanding<br>July 1,<br>2010 | Issued<br>(Retired)<br>During<br>Year | Outstanding<br>June 30,<br>2011 * | Original<br>Maturity |
|----------------------------|---------------|-------------------------------|---------------------|--------------------------------|---------------------------------------|-----------------------------------|----------------------|
| Series 1992B               | 06/15/92      | 6.24%                         | \$ 151,890          | \$ 7,369                       | \$ (7,369)                            | \$ -                              | 08/01/10             |
| Series 2000A               | 05/01/00      | 5.79%                         | 104,990             | 4,880                          | (4,880)                               | -                                 | 08/01/20             |
| Series 2001A               | 08/01/01      | 4.61%                         | 35,830              | 3,305                          | (1,620)                               | 1,685                             | 08/01/21             |
| Series 2002A               | 09/01/02      | 4.07%                         | 55,000              | 18,960                         | (13,985)                              | 4,975                             | 08/01/22             |
| Series 2003A Refunding     | 02/20/03      | 3.22%                         | 38,810              | 19,475                         | (4,395)                               | 15,080                            | 08/01/14             |
| Series 2004A Refunding     | 03/01/04      | 3.07%                         | 187,105             | 134,190                        | (18,185)                              | 116,005                           | 08/01/16             |
| Series 2004B               | 07/15/04      | 4.20%                         | 207,065             | 156,905                        | (48,075)                              | 108,830                           | 08/01/24             |
| Series 2004C Refunding     | 08/01/04      | 3.37%                         | 39,260              | 23,625                         | (3,450)                               | 20,175                            | 08/01/15             |
| Series 2004D Refunding     | 12/01/04      | 4.07%                         | 106,460             | 104,510                        | (2,490)                               | 102,020                           | 08/01/20             |
| Series 2005A Refunding     | 03/01/05      | 3.73%                         | 47,305              | 34,150                         | (3,550)                               | 30,600                            | 08/01/18             |
| Series 2005B Refunding     | 04/15/05      | 3.64%                         | 135,675             | 111,645                        | (15,970)                              | 95,675                            | 08/01/19             |
| Series 2005C               | 11/01/05      | 4.02%                         | 165,810             | 121,415                        | (12,550)                              | 108,865                           | 08/01/22             |
| Series 2005D               | 12/01/05      | Variable                      | 50,000              | 50,000                         | -                                     | 50,000                            | 08/01/25             |
| Series 2006A               | 08/24/06      | 4.15%                         | 135,000             | 113,300                        | (7,950)                               | 105,350                           | 08/01/26             |
| Series 2006B               | 11/30/06      | 4.07%                         | 215,065             | 188,845                        | (9,460)                               | 179,385                           | 08/01/26             |
| Series 2007A               | 10/10/07      | 4.25%                         | 242,480             | 225,035                        | (11,345)                              | 213,690                           | 08/01/27             |
| Series 2008A, Refunding    | 05/06/08      | 2.54%                         | 58,995              | 46,490                         | (14,755)                              | 31,735                            | 08/01/12             |
| Series 2008B               | 12/11/08      | 4.90%                         | 150,000             | 146,255                        | (4,935)                               | 141,320                           | 08/01/28             |
| Series 2009A (Taxable)     | 04/22/09      | 5.61%                         | 40,995              | 40,995                         | (2,655)                               | 38,340                            | 08/01/21             |
| Series 2009B               | 06/03/09      | 3.66%                         | 265,000             | 265,000                        | (10,675)                              | 254,325                           | 08/01/29             |
| Series 2009C (Taxable)     | 06/03/09      | 4.70%                         | 10,000              | 10,000                         | (680)                                 | 9,320                             | 08/01/21             |
| Series 2009D Refunding     | 06/03/09      | 2.81%                         | 42,745              | 42,745                         | (65)                                  | 42,680                            | 08/01/21             |
| Series 2010A-1             | 02/24/10      | 1.21%                         | 60,520              | 60,520                         | -                                     | 60,520                            | 08/01/15             |
| Series 2010A-2 (Taxable)   | 02/24/10      | 3.36%                         | 256,710             | 256,710                        | -                                     | 256,710                           | 08/01/30             |
| Series 2010B-1             | 11/23/10      | 1.62%                         | 87,510              | -                              | 87,510                                | 87,510                            | 08/01/18             |
| Series 2010B-2 (Taxable)   | 11/23/10      | 3.40%                         | 195,310             | -                              | 195,310                               | 195,310                           | 08/01/30             |
| Series 2010B-3 (Refunding) | 11/23/10      | 2.82%                         | 50,780              | -                              | 50,780                                | 50,780                            | 08/01/22             |
| Total                      |               |                               | <u>\$ 3,136,310</u> | <u>\$ 2,186,324</u>            | <u>\$ 134,561</u>                     | <u>\$ 2,320,885</u>               |                      |

\* Excludes deferral on debt defeasance.



# Commonwealth of Virginia

*Auditor of Public Accounts*

Walter J. Kucharski  
Auditor of Public Accounts

P.O. Box 1295  
Richmond, Virginia 23218

November 28, 2011

The Honorable Robert F. McDonnell  
Governor of Virginia

The Honorable Charles J. Colgan  
Chairman, Joint Legislative Audit  
And Review Commission

Board of Directors  
Virginia Public Building Authority

## INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities and major special revenue fund of the **Virginia Public Building Authority**, a component unit of the Commonwealth of Virginia, as of and for the year ended June 30, 2011, which collectively comprise the Authority's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Authority's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major special revenue fund of the Virginia Public Building Authority as of June 30, 2011, and the respective changes in financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis on pages one through five is not a required part of the basic financial statements, but is supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Virginia Public Building Authority's basic financial statements. The Detail of Long-Term Indebtedness is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The Detail of Long-Term Indebtedness has been subjected to the auditing procedures applied in the audit of the basic financial statements and in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with Government Auditing Standards, we have also issued our report dated November 28, 2011 on our consideration of the Virginia Public Building Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

  
AUDITOR OF PUBLIC ACCOUNTS

EMS/clj

VIRGINIA PUBLIC BUILDING AUTHORITY  
Richmond, Virginia

BOARD MEMBERS  
As of June 30, 2011

Sara B. Williams, Chairman

Sharon M. McDonald, Vice Chairman

James H. Flinchum

Robert C. Maddux

F. Dudley Fulton

EX OFFICIO

Manju S. Ganeriwala, Secretary/Treasurer, State Treasurer

David A. Von Moll, State Comptroller