

## **CITY OF BUENA VISTA, VIRGINIA**

#### ANNUAL COMPREHENSIVE FINANCIAL REPORT

FISCAL YEAR ENDED JUNE 30, 2023

Prepared by

Charles Clemmer, Director of Finance

Buena Vista, Virginia

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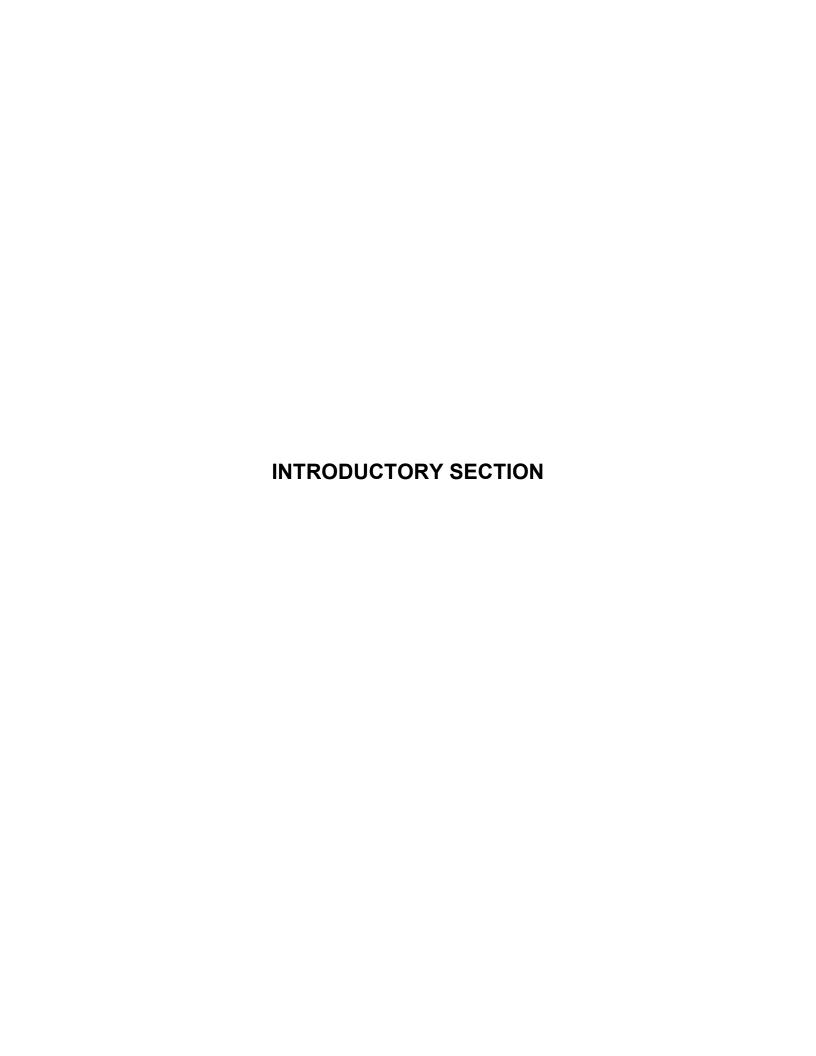
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#### CITY OF BUENA VISTA

City Manager's Office 2039 Sycamore Avenue Buena Vista, Virginia 24416 (540) 261-8600



January 31, 2024

## The Honorable Mayor, City Council Members and Citizens of the City of Buena Vista

Commonwealth of Virginia law requires that every general-purpose local government publish within six months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2023.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Robinson, Farmer, Cox Associates, Certified Public Accountants, have issued an unmodified ("clean") opinion on the City of Buena Vista's financial statements for the year ended June 30, 2023. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows this letter of transmittal and provides an overview and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

#### Profile of the Government

The City of Buena Vista is situated at the foot of the Blue Ridge Mountains and is centrally located in the historic and scenic Shenandoah Valley in west-central Virginia, approximately 50 miles north of Roanoke; 135 miles west of Richmond; and 180 miles southwest of Washington, D.C. This position in west-central Virginia is at the heart of a major transportation network and has immediate access to air, rail, and highway transportation. Buena Vista is served by interstates 81 and 64, the Blue Ridge Parkway and Route 60 that flows through the city.

Buena Vista was a focal point of the Shenandoah Valley land boom initiated in 1889 by several land development companies, one of which was the Buena Vista Company. In less than three years, Buena Vista grew from a sparsely populated rural area to a town with 19 industries that employed in excess of 1,000 workers. Buena Vista was incorporated as a city by the Virginia General Assembly in 1892 encompassing a land area of approximately 6.5 square miles. It was during the land boom era that Buena Vista established its role as an industrial city and is currently the industrial and manufacturing nucleus of the area.

The City of Buena Vista is empowered to levy a property tax on both real and personal property located within its boundaries.

The City of Buena Vista has operated under the council-manager form of government since 1892. Policy-making and legislative authority are vested in a governing City Council, consisting of the mayor and six other members, all elected on a non-partisan basis. The Council appoints the manager, who in turn appoints the heads of the various departments. Council members serve four-year terms, with three members elected every two years. The mayor is elected for a two-year term.

The City of Buena Vista provides a full range of services, including police, fire, rescue squad, public works, water treatment plant, water and sewer, parks and recreation. The City of Buena Vista is also financially accountable for a legally separate school district that is reported separately within the City of Buena Vista's financial statements.

The Council is required to adopt a final budget no later than May 30 for the next fiscal year. This annual budget serves as the foundation for the City of Buena Vista's financial planning and control. The budget is prepared on the department level and the budget can be revised only by the City Council. The City Manager is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts between the school system's departments without the approval of the City Council.

#### **Local Economy**

Buena Vista City Council is committed to creating jobs for its citizens and generating new revenue sources by both encouraging businesses to locate in the City and cultivating local entrepreneurs. The Virginia Employment Commission lists the current labor force at 3,353 with 3,245 employed for an unemployment rate of 3.2 percent. The largest sectors of the City's economy are industrial/manufacturing, historically a strong sector, and education, driven by the local school system and Southern Virginia University.

Southern Virginia University (SVU) is a tremendous growth engine in the City. One of the fastest growing private residential four-year institutions in the country at 50% growth in the last five years, with current enrollment at over 1,170 students in the 2022-23 school year. In addition, SVU had its largest graduating class this past May. The college also hosted the first Hilltop Arts Festival, a student-led showcase of university community member creative works. SVU also continues to be one of the City's top employers.

In 2023, Modine, the City's current top employer, celebrated 60 years of business in Buena Vista. The City completed site design for the Town Square and initiated partnership with the Timber Framers Guild for a Spring 2024 project. Rockbridge Recovery began operations and started construction on the HOPE house project. This year many new businesses opened their doors— Straws, Focus Fitness Labs, Asunder Coffee Roasters, BV Vape and Tobacco, The Beeve, Splash of Color Studios, and Camrett Logistics. Holy Cow Ice Cream was purchased by a new owner and expanded to offer a full food menu. Katana Sushi and Hibachi upgraded from a food truck to a full restaurant. Rockbridge Area Health Center expanded their dentist office and opened a new doctor's office in their adjacent space, bringing one dedicated doctor to Buena Vista and several rotating doctors.

#### Long-term Planning and Major Initiatives and Accomplishments

The City prepares a Capital Improvement Plan (CIP) that is used as a fiscal management tool to coordinate the location, timing and financing of capital improvements over a five-year period. The CIP includes a description of proposed capital improvement projects ranked by priority, a year-by-year schedule of expected project funding and an estimate of project costs. The CIP is a working document and is reviewed and updated annually to reflect changing needs, priorities and funding opportunities.

The past fiscal year saw the completion of many significant projects as well as the beginning or approval of other major initiatives.

This year the City completed the Settlement Agreement with ACA Financial resolving all issues associated with the financing of Vista Links Golf Course. ACA released any claims it had against the City and City property and the golf course was transferred to them and sold. The golf course ceased operations in March 2022. The golf course's disposition will be reflected in this year's financials.

The City received a Community Development Block Grant from the Department of Housing and Community Development totaling \$1,000,000 in 2021. This grant is set to provide funding for wayfinding signage, downtown streetscape enhancements and façade improvement grants for buildings in the downtown area. The Façade Improvement Program helps facilitate a partnership between business owners and the City to improve the appearance of their buildings downtown with the objective of beautifying the area. In 2023, the program experienced delays due to contractor demand and lack of bids for façade program. However, staff worked with DHCD to restructure the program to allow property owners to hire their own contractor, while the grant funds material costs only. Due to inflation and higher costs with this approach, staff also worked with DHCD to remove the lien requirement and utilize the committed City match funds to provide a supplemental grant for property owners. Additionally, the City received VDOT grants to supplement the streetscape improvements and began the process to hire an engineer to proceed with the project. Staff anticipates requesting an extension of the FY2024 project completion date to account for the delays and additional grant funds received.

In 2022 the City received almost \$8,000,000 in American Rescue Plan (ARP) funding. In 2023, the City continued to use these funds to address long needed infrastructure modernizations and equipment upgrades. The City also used some of this funding to support improvements in Glen Maury Park, the Main Street Buena Vista Program and paving of City streets. This funding in combination with a grant from the Carilion Community Health Foundation was also used to purchase and install new playground equipment at Glen Maury Park this year.

This year the City partnered with the Rockbridge Area Community Foundation and Rockbridge Recovery to begin the Hope House Recovery Home project, which the City plans to help fund with money received from the Opioid Abatement Authority. In addition to this direct funding, the City was awarded over \$219,000 in OAA grant funding specifically for this project.

During 2023, the City along with partnered engineers began putting together a preliminary engineering report in order to evaluate potential renovations and improvements to the City's wastewater treatment plant.

#### Awards and Acknowledgments

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Buena Vista for its Annual Report for the fiscal year ended June 30, 2022. In order to be awarded a Certificate of Achievement, the government published an easily readable and efficiently organized report. The report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the entire staff of the finance and administration departments. We also would like to thank the Mayor, members of the City Council, and the rest of City staff for their interest and support in planning and conducting the financial operations of the City in a responsive and progressive manner.

Respectfully submitted,

Charles Clemen

Charles Clemmer Finance Director



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Buena Vista Virginia

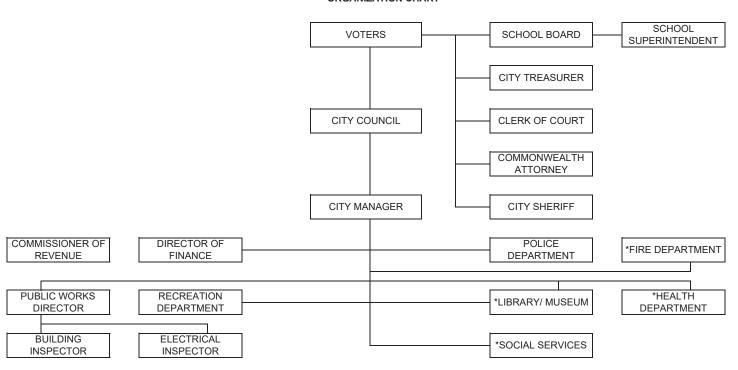
For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2022

Christopher P. Morrill

Executive Director/CEO

### CITY OF BUENA VISTA ORGANIZATION CHART

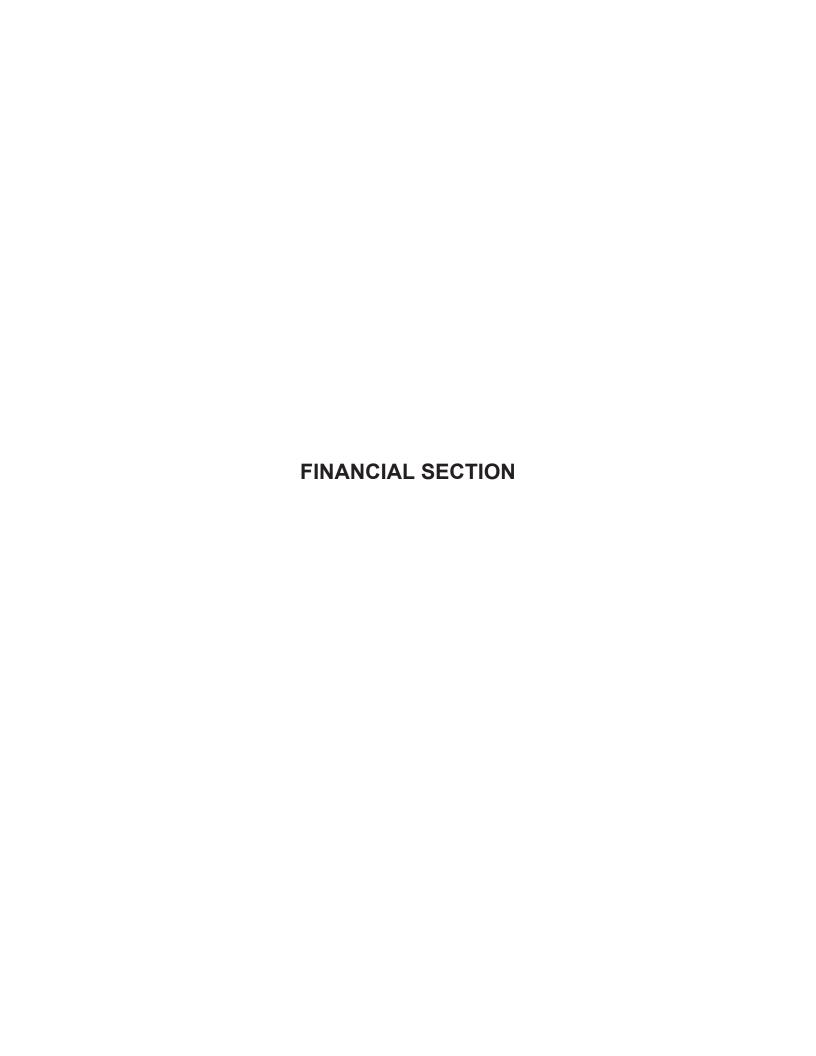


\*=ADMINISTERED BY OTHER LOCAL GOVERNMENTAL UNITS

#### CITY OF BUENA VISTA, VIRGINIA

## DIRECTORY OF PRINCIPAL OFFICIALS FISCAL YEAR ENDED JUNE 30, 2023

CITY COUNCIL	-
William Fitzgera	ald
Danny Staton	Cheryl Hickman
Tyson Cooper	Steve Webb
Stanley Coffey	Melvin Henson
CITY OFFICIAL	S
William Fitzgerald	Mayor
Cheryl Hickman	Vice-Mayor
Jason Tyree	City Manager
Ashton Dorton	Commissioner of Revenue
Charles Clemmer	Director of Finance
Amarilis Hudson	City Treasurer
Keith Hartman	Chief of Police
Chris Coleman	Clerk of Court
Randy Hamilton	Sheriff
Josh Elrod	Commonwealth's Attorney
Brian Kearney	City Attorney





## ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

#### INDEPENDENT AUDITORS' REPORT

TO THE CITY COUNCIL CITY OF BUENA VISTA, VIRGINIA BUENA VISTA, VIRGINIA

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund and the aggregate remaining fund information of City of Buena Vista, Virginia, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business type activities, the discretely presented component units, and each major fund and the aggregate remaining fund information of the City of Buena Vista, Virginia, as of and for the year ended June 30, 2023, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Buena Vista, Virginia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Disposal of Operations

As described in Note 24 to the financial statements, the City settled the outstanding debt related to the municipal golf course, and golf course operations were disposed in full. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Buena Vista, Virginia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the *Specifications for Audits of Counties, Cities, and Towns*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of City of Buena Vista, Virginia's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about City of Buena Vista, Virginia's ability to continue as a going concern for a
  reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB funding as listed in the table of contents to be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Buena Vista, Virginia's basic financial statements. The accompanying other supplementary information and schedules of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and schedules of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

Robinson, Farmer, Cox Assoc.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 31, 2024, on our consideration of the City of Buena Vista, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Buena Vista, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Buena Vista, Virginia's internal control over financial reporting and compliance.

Staunton, Virginia January 31, 2024

#### **Management's Discussion and Analysis**

As management of the City of Buena Vista, Virginia we offer readers of the City of Buena Vista's financial statements this narrative overview and analysis of the financial activities of the City of Buena Vista for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information furnished in our letter of transmittal that can be found on pages 1-4 of this report.

#### **Financial Highlights**

The net position of the City of Buena Vista's Primary Government at the close of the current fiscal year was \$10,548,131 (net position). Total primary government net position increased \$4,322,931 from the prior fiscal year largely due to the special item gain on the disposition of the golf course.

As of the close of the current fiscal year, the City of Buena Vista's governmental funds reported combined ending fund balances of \$4,397,051 an increase of \$1,605,127 in comparison with the prior year. Of this amount, \$3,830,968 is unassigned and available for spending at the government's discretion (unassigned fund balance). The increase is attributable to increases in property tax revenue, other local taxes such as the meals tax, an increase in state funds as a result of sales tax revenue increasing, and in federal revenue received from the ARP Act.

At the end of the current fiscal year, unassigned fund balance for the General Fund was \$3,845,390, or 26.6 percent of total General Fund expenditures.

The City of Buena Vista's Primary Government long-term liabilities decreased by \$8,835,392. The primary cause of this change is the settlement of the City's Lease Revenue Bond of \$8,235,000 relating to the golf course. Also, the 2.5 million-dollar loans to finance the Dabney Lancaster Community College educational satellite were reduced by \$62,778. The City also paid \$20,423 for a loan on a medical building. The total long-term debt for the City stands at \$12,592,458. Of this amount, there is a charge of \$1,319,743 for Other Postemployment Benefits. This charge is an actuarial estimate of the costs of future retiree benefits. Also included in long-term indebtedness is \$336,914 for employee compensated absences. The amount of pension liability is \$2,758,117, an increase of \$1,209,435, please see notes for further explanation on the change in pension liability.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Buena Vista's basic financial statements. The City of Buena Vista's basic financial statements comprise three components:

1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements**. The government-wide financial statements are designed to provide readers with a broad overview of the City of Buena Vista's finances, in a manner similar to a private-sector business.

The Statement of Net position presents information on all of the City of Buena Vista's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Buena Vista is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave.).

Both of the government-wide financial statements distinguish functions of the City of Buena Vista that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Buena Vista include general government, judicial administration, public works, health and welfare, education, parks recreation and cultural, community development, and interest expense. The business-type activities of the City of Buena Vista include water and sewer and the golf course operation.

The government-wide financial statements include not only the City of Buena Vista itself (known as the primary government), but also a legally separate school district for which the City of Buena Vista is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government.

**Fund financial statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Buena Vista, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Buena Vista can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Buena Vista maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund. The other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these funds is provided in the form of combining statements elsewhere in this report.

**Proprietary funds**. The City of Buena Vista maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Buena Vista uses enterprise funds to account for its Water Fund, Sewer Fund and the Golf Course Fund. The Golf Course Fund was disposed of in FY2023 please see the notes for additional information on the golf course's settlement and disposition.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water, sewer and the operation of the golf course, all of which are considered major funds of the City of Buena Vista.

**Fiduciary funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The fiduciary fund statements provide information on the Special Welfare Fund. Fiduciary funds are not reflected in the government-wide financial statement because the resources of these funds are not available to support the City of Buena Vista's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information**. In addition to the basic financial statements and accompanying notes, this report also presents a statistical section and compliance section.

#### **General Fund Budgetary Highlights**

The FY 2023 General Fund Budget was \$17,468,281. The City's primary goal is to continue to increase the fund balance. Some areas of the budget include increases to account for ARP Act spending to modernize aging infrastructure, public works equipment as well as make much need electrical upgrades at Glen Maury Park.

The budget for comprehensive services health/welfare programs remained the same and additional funds were budgeted for the Regional Jail; these are uncontrollable regional expenses. The real estate rate remained the same at \$1.27 per one-hundred-dollar valuation.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Buena Vista, primary government assets exceeded liabilities by \$10,548,131 at the close of fiscal year 2023.

The City of Buena Vista's net investment in capital assets of \$7,058,285 reflects its investment in capital assets (e.g., land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The City of Buena Vista uses these capital assets to provide services to citizens. These assets are not available for future spending. Although the City of Buena Vista's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The net position of the primary government increased \$4,322,931 during FY 2023. Key components of this change are discussed on page 16 in the MD&A.

The following is a condensed summary of the City's statement of net position for the fiscal years ending June 30, 2023, and June 30, 2022.

		Gove	Governmental Business-type									
		Activities			_	Act	iviti	es	Total			
		2023		2022	_	2023		2022	2023		2022	
Current and					_			<u> </u>				
other assets	\$	12,967,454	\$	10,074,298	\$	2,335,347	\$	2,743,005 \$	15,302,801	\$	12,817,303	
Capital Assets		10,356,087	_	13,712,660		4,879,882	_	12,467,903	15,235,969	_	26,180,563	
Total Assets	\$_	23,323,541	\$_	23,786,958	\$	7,215,229	\$_	15,210,908 \$	30,538,770	\$_	38,997,866	
Deferred Outflows	\$_	1,090,108	\$	1,344,848	\$	217,323	\$_	347,122 \$	1,307,431	\$	1,691,970	
Long-term Liabilities	Φ.	7 400 000	Φ	F 700 000	Φ.	F 470 000	Φ.	45 COO C40	40 500 450	Φ	04 404 540	
	\$	7,122,362	\$	5,732,900	\$	5,470,096	\$	15,698,613 \$	12,592,458	\$	21,431,513	
Other liabilities	_	5,468,515		4,083,866		209,671		3,914,583	5,678,186		7,998,449	
Total Liabilities	\$_	12,590,877	. \$_	9,816,766	\$	5,679,767	\$_	19,613,196 \$	18,270,644	\$_	29,429,962	
Deferred inflows of												
resources	\$_	2,830,848	\$	4,456,232	\$	196,578	\$_	578,442 \$	3,027,426	\$	5,034,674	
Net Position:	_				_							
Net investment in capital assets					_		_			_		
•	\$	7,074,815	\$	10,902,760	\$	(16,530)	\$	(2,702,479) \$	7,058,285	\$	8,200,281	
Restricted		375,926		185,231		525,016		1,029,776	900,942		1,215,007	
Unrestricted												
(deficit)	_	1,541,183	_	(229,183)	_	1,047,721	_	(2,960,905)	2,588,904	_	(3,190,088)	
Total Net Position	\$	8,991,924	\$	10,858,808	\$	1,556,207	\$	(4,633,608) \$	10,548,131	\$	6,225,200	

**Governmental Activities**. Net position of governmental activities decreased for the City of Buena Vista by \$1,866,884 for FY 2023, while net position of business-type activities increased by \$6,189,815 for the fiscal year. Key components of the change are discussed on page 16 of the MD&A.

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## CITY OF BUENA VISTA'S CHANGE IN NET POSITION FOR YEARS ENDED JUNE 30, 2023 AND JUNE 30, 2022

Governmental

Business-type

		Activities				Act			Total				
	-	2023	IVIL	2022		2023	IVIL	2022	2023	2022			
Revenues:	-		-				-						
Program Revenues:													
Charges for services	\$	819,318	\$	1,072,038	\$	2,482,046	\$	2,645,184 \$	3,301,364 \$	3,717,222			
Operating grants		6,674,633		6,651,835					6,674,633	6,651,835			
Capital grants		395,977		-		-		_	395,977	-			
General Revenues:													
Property taxes		7,043,315		6,871,692		-		_	7,043,315	6,871,692			
Other taxes		2,044,205		1,732,834		-		_	2,044,205	1,732,834			
Grants and													
contributions not													
restricted to specific													
programs		895,254		896,113		-		7,424	895,254	903,537			
Use of money and													
property		30,063		260,138		14,077		159	44,140	260,297			
Miscellaneous		80,145		238,755		4,167		16	84,312	238,771			
Total Revenue	\$	17,982,910		17,723,405	\$	2,500,290		2,652,783 \$	20,483,200 \$	20,376,188			
Expenses:	_												
General Government													
admin	\$	1,594,875	\$	1,727,240	\$	-	\$	- \$	1,594,875 \$	1,727,240			
Judicial Admin		1,136,483		1,017,867		-		-	1,136,483	1,017,867			
Public Safety		3,485,799		3,239,319		-		-	3,485,799	3,239,319			
Public works		2,841,447		2,480,331		-		-	2,841,447	2,480,331			
Health and Welfare		2,508,447		2,103,375		-		-	2,508,447	2,103,375			
Education		6,027,630		2,878,417		-		-	6,027,630	2,878,417			
Parks, Recreation,													
Culture		875,131		704,206		-		-	875,131	704,206			
Community													
Development		545,022		538,074		-		-	545,022	538,074			
Interest on long-													
term debt		189,023		122,113		-		-	189,023	122,113			
Water and Sewer									-	-			
Water		-		-		1,391,229		1,424,593	1,391,229	1,424,593			
Sewer		-		-		1,065,752		1,112,872	1,065,752	1,112,872			
Golf Course	_	-		-	_			941,810	<u> </u>	941,810			
Total Expenses	\$_	19,203,857	\$	14,810,942	\$_	2,456,981	\$	3,479,275 \$	21,660,838 \$	18,290,217			
Increase (decrease)													
in net position													
before transfers	\$	(1,220,947)	\$	2,912,463	\$	43,309	\$	(826,492) \$	(1,177,638) \$	2,085,971			
Transfers	_	(645,937)	_	(725,837)	_	645,937		725,837					
Total general revenues													
and transfers		(1,866,884)		2,186,626		689,246		(100,655)	(1,177,638)	2,085,971			
Special item - disposal o	f												
golf operations	_	-	_	-		5,500,569		<u> </u>	5,500,569				
Increase (decrease)					_								
in net position	\$	(1,866,884)	\$	2,186,626	\$	6,189,815		(100,655) \$	4,322,931 \$	2,085,971			
Net position, beginning	_	10,858,808		8,672,182		(4,633,608)		(4,532,953)	6,225,200	4,139,229			
Net position, ending	\$_	8,991,924	\$	10,858,808	\$_	1,556,207	\$	(4,633,608) \$	10,548,131 \$	6,225,200			

#### **Governmental Activities**

Key factors contributing to the decrease of \$1,866,884 in net position for governmental activities were:

- The City had an increase in Expenses of \$4,392,915 attributed to increases in Health and Welfare, Education and Parks and Recreation. Education expense increased
- The City's total Liabilities saw an increase primarily due the reclassification of a Revenue Bond originally partially attributed to the golf course now attributed to the General Fund and a \$1,116,328 change in accounting for net pension liability (Please see notes for additional information on long term debt and pension calculation).
- The City transferred capital assets net of accumulated depreciation in the amount of \$4,797,373 to the school board because the debt used to acquire the assets was paid off. School capital assets and related depreciation for debt financed assets are maintained on the City's statement of financial position until the related debt is paid in full.

#### Business-type Activities

The Vista Links Golf Course ceased operations in March 2022 and was sold in July 2022. As part of the deal the \$8,235,000 balance on the Bonds, the balance owed under a loan forbearance of \$1,201,841 as well as the accrued interest of \$3,602,636 were settled. The City also relinquished property and equipment in the amount of \$7,213,908 resulting in the special item gain of \$5,500,569 from the disposal of the golf course. Please see the notes for additional information on the settlement. Additional information follows concerning the City's Business-Type Activities:

- The Water Fund posted an increase in net position of \$110,919 for the fiscal year primarily due to an increase in water revenue. The water rate remained at \$8.58 per 1000 gallons.
- The Sewer Fund posted a decrease in net position of \$18,665. The sewer rate remained the same at \$8.54 per 1000 gallons.

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#### Financial Analysis of the Government's Funds

As noted earlier, the City of Buena Vista uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of the City of Buena Vista's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Buena Vista's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of FY 2023, the City of Buena Vista's governmental funds reported combined ending fund balances of \$4,397,051 an increase of \$1,605,127 in comparison with the prior year. The increase was the increase in revenue from General Property Taxes, Other Local Taxes including meals tax and ARP Act Funding as well a decrease in public works, public safety and general administration expenses. Approximately 87% or \$3,830,968 represents unassigned fund balance that is available for spending at the government's discretion. The remainder of fund balance is designated to indicate that it is not available for new spending because it has already been assigned toward such items as 1) for subsequent expenditure in the School Construction Fund 2) for subsequent expenditure in capital projects and special revenue funds 3) for debt service and prepaid expense in the General Fund.

The General Fund is the chief operating fund of the City of Buena Vista. At the end of FY 2023, the unassigned fund balance of the General Fund was \$3,845,390. As a measure of the General Fund's liquidity, it may be useful to compare the unassigned fund balance to the General Fund's total expenditures. Unassigned fund balance represents 26.6 percent of total General Fund expenditures.

**Proprietary funds**. The City of Buena Vista's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

- The Water fund had an increase in net position of \$110,919. The ending net position for FY23 is \$723,069. The City's Water rates remained \$8.58 per 1000 gallons in FY23
- The Sewer fund had a decrease in net position of \$18,665. The ending net position for FY23 is \$833,138. The City's Sewer rates remained \$8.54 per 1000 gallons in FY23

**Capital project funds**. The City's capital project funds are used to account for activities related to City capital projects.

The School Construction Fund balance remained the same in FY23.

#### **Capital Assets and Debt Administration**

**Capital Assets**. The City of Buena Vista's investment in capital assets for its governmental and business-type activities as of June 30, 2023, amounts to \$15,235,969 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements, machinery and equipment, and infrastructure. The total decrease in the City of Buena Vista's capital assets for FY 2023 was \$10,944,594 or 42%. The main reason was the relinquishment of assets in the disposal of the golf course.

The following is a summary of the City's capital assets. Further information on the City's capital assets can be found in the notes to the financial statements.

## CITY OF BUENA VISTA'S CAPITAL ASSETS NET OF DEPRECIATION FOR YEARS ENDED JUNE 30, 2023 AND JUNE 30, 2022

		Governm	nental	Business	s-type				
		Activit	ies	Activit	ties	Total			
		2023	2022	2023	2022	2023	2022		
Land	\$	2,226,363 \$	2,146,648 \$	4,900 \$	1,364,900 \$	2,231,263 \$	3,511,548		
Construction in							-		
Progress		1,130,669		-	-	1,130,669	-		
Buildings &							-		
Improvements		2,937,637	7,621,663		361,397	2,937,637	7,983,060		
Infrastructure		2,253,378	2,358,321	4,654,854	10,443,277	6,908,232	12,801,598		
Lease Assets		38,157	81,747			38,157	81,747		
Machinery &							-		
Equipment	_	1,769,883	1,504,281	220,128	298,329	1,990,011	1,802,610		
Total	\$	10,356,087 \$	13,712,660 \$	4,879,882 \$	12,467,903 \$	15,235,969 \$	26,180,563		

**Long – term liabilities**. At the end of FY 2023, the City of Buena Vista's primary government had total long-term liabilities outstanding of \$12,592,458. This represents a decrease of \$8,835,392 from the last fiscal year primarily attributed to the settlement of the outstanding bonds at the golf course. Further information on the City's long-term debt can be found in the notes to the financial statements.

#### CITY OF BUENA VISTA'S LONG-TERM DEBT FOR YEARS ENDED JUNE 30, 2023 AND JUNE 30, 2022

		Governn	nental		Busines	s-type		
	_	Activities			Activi	ities	Tota	al
		2023	2022	_	2023	2022	2023	2022
General Obligation Bonds	\$	278,163 \$	301,344	\$	- \$	- \$	278,163 \$	301,344
Lease-Revenue Bonds		-	-		2,481,684	10,785,042	2,481,684	10,785,042
Revenue Bonds		543,772	-		2,414,728	3,183,500	2,958,500	3,183,500
Literary Loans		-	-		-	-	-	-
Net Lease Liabilities		39,052	82,408		-	-	39,052	82,408
Capital Leases		400,784	323,446		-	-	400,784	323,446
Loan Payable		2,019,501	2,102,702			1,201,840	2,019,501	3,304,542
Net OPEB Liabilities		1,149,945	1,332,202		169,798	215,587	1,319,743	1,547,789
Compensated absences		303,450	315,768		33,464	35,329	336,914	351,097
Net Pension Liability	_	2,387,695	1,271,367	_	370,422	277,315	2,758,117	1,548,682
Total	\$	7,122,362 \$	5,729,237	\$	5,470,096 \$	15,698,613 \$	12,592,458 \$	21,427,850

State statutes limit the amount of general bonded debt a governmental entity may issue up to 10 percent of its total assessed valuation of real estate subject to taxation. The current debt limit for the City of Buena Vista is approximately \$34,184,165.

#### **Next Year's Budgets and Rates**

The following factors were considered in preparing the City of Buena Vista's budget for FY 2024.

- Fund balances still need to increase so that emergency needs may be met and that sufficient funds are available to operate before tax proceeds are received.
- The City shall not sacrifice the maintenance of buildings, equipment or infrastructure for new projects or programs, in particular those at Public Works and the Wastewater Treatment Plant.
- The City shall continue to provide adequate employee compensation and training recognizing our workforce is a very important resource. An attractive compensation package helps attract and retain a quality group of employees.
- The ARPA Act Funding received, please see notes to the financial statements for additional information, will be used to meet the above goals.
- The City will actively evaluate the adequacy of current user charges for enterprise activities and will adjust rates as necessary to ensure these activities are self-sustaining.
- The City's real estate tax rate remained \$1.27 per \$100 of assessed valuation. The City's personal property tax rate remained \$5.85 per \$100 of assessed valuation.
- The City's water rate remained \$8.58 per 1000 gallons used and the sewer rate remained \$8.54 per 1000 gallons used.

#### Requests for Information

This financial report is designed to provide a general overview of the City of Buena Vista, Virginia's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, 2039 Sycamore Avenue, Buena Vista, Virginia 24416.





Statement of Net Position June 30, 2023

	_		imary Government	Component Unit			
	(	Governmental Activities	Business-type Activities	Total	School Board	EDA	
				·		· · · · · · · · · · · · · · · · · · ·	
ASSETS	•	0.004.0070	4.050.000	0.400.050	4.050.040	•	
Cash and cash equivalents nvestments	\$	6,834,027 \$	1,352,229 \$	8,186,256 \$	1,953,312 355,963	\$	
Receivables (net of allowance for uncollectibles):		-	-	-	333,903		
Taxes receivable		2,331,036	_	2,331,036	_		
Accounts receivable		434,029	437,180	871,209	134,819		
eases receivable		605,684	407,100	605,684	-		
Oue from other governmental units		1,584,738	_	1,584,738	927,680		
Oue from component unit		698,305	_	698,305	521,000		
nventories		32,510	_	32,510	10,601		
ccrued interest receivable		1,529	_	1,529	-		
repaid items		207,852	20,922	228,774	69,949		
Restricted assets:		201,002	20,522	220,114	00,040		
Cash and cash equivalents		237,744	525,016	762,760	_		
let pension asset		201,144	020,010	702,700	331,173		
capital assets (net of accumulated depreciation):					001,170		
Land		2,226,363	4,900	2,231,263	4,634	1,107,2	
Buildings and improvements		2,937,637	<del>-</del> ,500	2,937,637	7,859,636	1, 107,2	
Machinery and equipment		1,769,883	220,128	1,990,011	1,467,450		
Infrastructure		2,253,378	4,654,854	6,908,232	1,407,400	797,7	
Construction in progress		1,130,669	-,00-,00-	1,130,669	_	757,1	
Lease equipment		38,157		38,157	30,468		
Total assets	\$	23,323,541 \$	7,215,229 \$	30,538,770 \$		\$ 1.904.9	
Total assets	Ψ	20,020,0+1 φ	7,210,220 ψ	- σο,σσο,πο φ	10,140,000	Ψ Ψ 1,504,5	
EFERRED OUTFLOWS OF RESOURCES							
ension related items	\$	828,473 \$	177,906 \$	1,006,379 \$	1,607,683	\$	
PEB related items		261,635	39,417	301,052	869,295		
Total deferred ouflows of resources	\$	1,090,108 \$	217,323 \$	1,307,431 \$	2,476,978	\$	
IABILITIES							
ccounts payable	\$	828,335 \$	53,768 \$	882,103 \$	637,985	\$	
ccrued liabilities	•	65,790	-	65,790	799,224		
ccrued interest payable		24,196	67,403	91,599	521		
ue to other governmental units		91,443	, <u>-</u>	91,443	-		
ue to primary government		· -	-	, <u>-</u>	698,305		
Deposits held in escrow		_	88,500	88,500	· -		
Inearned revenue		4,458,751	-	4,458,751	-		
ong-term liabilities:		,, -		,, -			
Due within one year		512,227	288,427	800,654	303,114		
Due in more than one year		6,610,135	5,181,669	11,791,804	8,110,709		
Total liabilities	\$	12,590,877 \$	5,679,767 \$	18,270,644 \$	10,549,858	\$	
EFFERENCE INC. ON OF PERCURSES							
EFERRED INFLOWS OF RESOURCES	•	770 000 ^	450,000 *	000.074 *	4 000 400	r.	
Pension related items	\$	776,008 \$	156,263 \$	932,271 \$	1,868,499	Ф	
PPEB related items		273,128	40,315	313,443	620,029		
eferred revenue - property taxes		1,186,683	-	1,186,683	-		
ease related	_	595,029	400.570 6	595,029 2,027,426 ¢	0.400.500	Φ.	
Total deferred inflows of resources	\$	2,830,848 \$	196,578 \$	3,027,426 \$	2,488,528	Φ	
ET POSITION							
et investment in capital assets	\$	7,074,815 \$	(16,530) \$	7,058,285 \$	9,318,375	\$ 1,904,9	
estricted:			•				
Employee pensions		-	-	-	331,173		
Opioid abatement		72,109	-	72,109	, -		
Community development block grant		66,073	-	66,073	-		
Repayment of loans payable		237,744	525,016	762,760	-		
Inrestricted (deficit)		1,541,183	1,047,721	2,588,904	(7,065,271)		
\	\$	8,991,924 \$	1,556,207 \$	10,548,131 \$		\$ 1,904,9	

The notes to the financial statements are an integral part of this statement.

			Program Revenues								
						Operating		Capital			
				Charges for		<b>Grants and</b>		<b>Grants and</b>			
Functions/Programs		Expenses	_	Services		Contributions		Contributions			
PRIMARY GOVERNMENT:											
Governmental activities:											
General government administration	\$	1,594,875	\$	4,512	\$	338,281	\$	-			
Judicial administration		1,136,483		2,504		369,184		-			
Public safety		3,485,799		58,085		966,308		317,977			
Public works		2,841,447		688,925		2,231,217		-			
Health and welfare		2,508,447		-		1,678,633		-			
Education		6,027,630		-		-		-			
Parks, recreation, and cultural		875,131		65,292		972,623		-			
Community development		545,022		-		118,387		78,000			
Interest on long-term debt	_	189,023		-	_	-	_				
Total governmental activities	\$	19,203,857	\$_	819,318	\$	6,674,633	\$	395,977			
Business-type activities:											
Water	\$	1,391,229	\$	1,434,959	\$	-	\$	-			
Sewer		1,065,752		1,047,087		-		-			
Total business-type activities	\$	2,456,981	\$	2,482,046	\$	-	\$	-			
Total primary government	\$	21,660,838	\$_	3,301,364	\$	6,674,633	\$	395,977			
COMPONENT UNITS:											
School Board	\$	14,379,139	\$	94,279	\$	14,908,682	\$	4,544,785			
EDA	Ψ	21,561	Ψ		Ψ	- 1,000,002	Ψ				
Total component units	\$	14,400,700	\$	94,279	\$	14,908,682	\$	4,544,785			
	=		=				_ =				

General revenues and transfers:

General property taxes

Other local taxes:

Local sales and use taxes

Consumers' utility taxes

Meals taxes

Business and professional license taxes

Motor vehicle license taxes

Other local taxes

Unrestricted revenues from use of money

Miscellaneous

Grants and contributions not restricted to specific programs

**Transfers** 

Total general revenues and transfers

Special item - disposal of golf operations

Change in net position

Net position - beginning

Net position - ending

The notes to the financial statements are an integral part of this statement.

## Net (Expense) Revenue and Changes in Net Position

_	Pri		es ill Net Fosit		Component Unit			
=	Governmental Activities	Business-type Activities	_	Total		School Board		EDA
\$	(1,252,082) \$	-	\$	(1,252,082)		-	\$	-
	(764,795)	-		(764,795)		-		-
	(2,143,429)	-		(2,143,429)		-		-
	78,695	-		78,695		-		-
	(829,814)	-		(829,814)		-		-
	(6,027,630)	-		(6,027,630)		-		-
	162,784	-		162,784		-		-
	(348,635)	-		(348,635)		-		-
_	(189,023)	-	_	(189,023)		-		-
\$_	(11,313,929) \$	<u>-</u> _	\$_	(11,313,929)	\$_	<del>-</del>	\$	-
\$	- \$	43,730	\$	43,730	\$	-	\$	-
	-	(18,665)		(18,665)		-		-
\$	- \$	25,065	\$_	25,065		-	\$	-
\$	(11,313,929) \$	25,065		(11,288,864)		-	\$	-
¢	- \$		\$		\$	5,168,607	ф.	
\$	<b>-</b> ф	-	Φ	-	Φ	5,100,007	Φ	(21,561)
\$	- \$	<del>-</del>	\$		\$	5,168,607	\$	(21,561)
			_			· · ·	=	
\$	7,043,315 \$	-	\$	7,043,315	\$	-	\$	-
	667,795	-		667,795		-		_
	312,299	-		312,299		-		_
	424,269	-		424,269		-		_
	200,699	-		200,699		-		-
	137,057	-		137,057		-		_
	302,086	-		302,086		-		_
	30,063	14,077		44,140		18,125		_
	80,145	4,167		84,312		375,672		-
	895,254	· -		895,254		-		-
	(645,937)	645,937		-		-		-
\$	9,447,045 \$	664,181	\$_	10,111,226	\$	393,797	\$	-
\$	- \$	5,500,569		5,500,569		-		-
\$	(1,866,884) \$	6,189,815		4,322,931		5,562,404		(21,561)
	10,858,808	(4,633,608)		6,225,200		(2,978,127)		1,926,517
\$	8,991,924 \$	1,556,207	\$	10,548,131	\$	2,584,277	\$	1,904,956



Balance Sheet Governmental Funds June 30, 2023

		General		Other Governmental Funds		Total
ASSETS						
Cash and cash equivalents Receivables (net of allowance for uncollectibles):	\$	6,744,594	\$	89,433	\$	6,834,027
Taxes receivable		2,331,036		-		2,331,036
Accounts receivable		422,088		11,941		434,029
Leases receivable		605,684		-		605,684
Accrued interest receivable		1,529		-		1,529
Due from component unit		698,305		-		698,305
Due from other governmental units		1,584,738		-		1,584,738
Inventories		32,510		-		32,510
Prepaid items		196,852		11,000		207,852
Restricted assets:  Cash and cash equivalents		237,744				237,744
Total assets	<u>\$</u>	12,855,080	٠,	112,374	- <sub>\$</sub> -	12,967,454
Total assets	Ψ	12,000,000	<b>=</b> Ψ	112,014	-Ψ=	12,507,404
LIABILITIES						
Accounts payable	\$	800,516	\$	27,819	\$	828,335
Accrued liabilities	•	65,790	·	-	·	65,790
Due to other governmental units		91,443		-		91,443
Unearned revenue		4,458,751		-	_	4,458,751
Total liabilities	\$	5,416,500	\$	27,819	\$	5,444,319
DEFERRED INFLOWS OF RESOURCES	_		_		_	
Unavailable revenue - property taxes	\$	2,458,946	\$	-	\$	2,458,946
Unavailable revenue - opioid settlement		72,109		-		72,109
Lease related items	<u>_</u>	595,029	٠,			595,029
Total Deferred Inflows of Resources	\$	3,126,084	_\$		\$_	3,126,084
FUND BALANCES (DEFICITS)						
Nonspendable:						
Prepaid items	\$	196,852	\$	11,000	\$	207,852
Inventory	•	32,510	·	, -	•	32,510
Restricted:						
Repayment of loans payable		237,744		-		237,744
Community development block grant		-		66,073		66,073
Assigned:						
Senior Center		-		13,839		13,839
Green Hill Cemetery		-		8,065		8,065
Unassigned	. —	3,845,390		(14,422)		3,830,968
Total fund balances	\$	4,312,496	\$	84,555	_\$_	4,397,051
Total liabilities, deferred inflows of resources and fund balances	\$	12,855,080	\$	112,374	\$_	12,967,454

The notes to the financial statements are an integral part of this statement.

Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position June 30, 2023

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances per Exhibit 3 - Balance Sheet - Governmental Funds			\$	4,397,051
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.				
Land	\$	2,226,363		
Buildings and improvements		2,937,637		
Machinery and equipment		1,769,883		
Infrastructure		2,253,378		
Construction in progress		1,130,669		
Lease equipment		38,157	_	10,356,087
				10,330,067
Other long-term assets are not available to pay for current-period expenditures and				
therefore, are reported as unavailable in the funds.				
Deferred revenue - property taxes	\$	1,272,263		
Deferred revenue - opioid settlement		72,109	_	
				1,344,372
Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are unavailable revenue in the funds	;			
Pension related items	\$	828,473		
OPEB related items	Ψ	261,635		
		, , , , , , ,	_	1,090,108
Long-term liabilities, including bonds payable, are not due and payable in the current	t			
period and, therefore, are not reported in the funds.	_			
Bonds payable	\$	(821,935)		
Accrued interest payable		(24,196)		
Notes payable Loans payable		(400,784) (2,019,501)		
Lease liabilities		(39,052)		
Compensated absences		(303,450)		
Net pension liability		(2,387,695)		
Net OPEB liability		(1,149,945)		
•			<u> </u>	(7,146,558)
Deferred inflows of resources are not due and payable in the current period and,				
therefore, are not reported in the funds.		<b>/</b>		
Pension related items	\$	(776,008)		
OPEB related items		(273,128)	<u></u>	(1,049,136)
				(1,043,130)
Net position of governmental activities			\$	8,991,924

The notes to the financial statements are an integral part of this statement.

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended June 30, 2023

		General		School Construction Fund	Other Governmental Funds	Total
REVENUES			_			
General property taxes	\$	6,935,334	\$	- \$	- \$	6,935,334
Other local taxes		2,044,205		-	-	2,044,205
Permits, privilege fees,						
and regulatory licenses		33,889		-	-	33,889
Fines and forfeitures		38,102		-	-	38,102
Revenue from the use of						
money and property		205,980		18,467	144,500	368,947
Charges for services		712,135		-	35,192	747,327
Miscellaneous		62,162		-	34,014	96,176
Recovered costs		33,527		-	7,658	41,185
Intergovernmental:						
Commonwealth		5,411,375		-	-	5,411,375
Federal		2,554,489		-	-	2,554,489
Total revenues	\$	18,031,198	\$	18,467 \$	221,364 \$	18,271,029
EXPENDITURES						
Current:						
General government administration	\$	1,475,994	\$	- \$	- \$	1,475,994
Judicial administration		1,211,550		-	-	1,211,550
Public safety		3,788,714		-	-	3,788,714
Public works		3,027,207		-	-	3,027,207
Health and welfare		2,525,316		-	8,803	2,534,119
Education		1,310,325		136,571	-	1,446,896
Parks, recreation, and cultural		150,786		-	2,199,622	2,350,408
Community development		632,395		-	-	632,395
Debt service:						
Principal retirement		200,324		133,037	32,982	366,343
Interest and other fiscal charges		142,180	_	25,759	552	168,491
Total expenditures	\$	14,464,791	\$_	295,367 \$	2,241,959 \$	17,002,117
Excess (deficiency) of revenues over						
(under) expenditures	\$	3,566,407	\$_	(276,900) \$	(2,020,595) \$	1,268,912
OTHER FINANCING SOURCES (USES)						
Transfers in	\$	-	\$	24,312 \$	2,033,721 \$	2,058,033
Transfers out		(2,703,970)		-	-	(2,703,970)
Debt transferred from discontinued operations		585,127		-	-	585,127
Capital assets from discontinued operations		(10,344)		-	-	(10,344)
Pension and OPEB items from discontinued operations		154,781		-	-	154,781
Proceeds from financed purchase			_	252,588		252,588
Total other financing sources (uses)	\$	(1,974,406)	\$_	276,900 \$	2,033,721 \$	336,215
Net change in fund balances	\$	1,592,001	\$	- \$	13,126 \$	1,605,127
Fund balances - beginning	Ψ	2,720,495	Ψ	- Ψ	71,429	2,791,924
Fund balances - ending	\$	4,312,496	\$	- \$		4,397,051
	<b>~</b>	.,512,100	Ť=			.,001,001

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds To the Statement of Activities Year Ended June 30, 2023

Amounts reported for governmental activities in the statement of activities are different because:				
Net change in fund balances - total governmental funds			\$	1,605,127
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the amount by which depreciation/amortization exceeded the capital outlays in the current period.  Capital outlays  Depreciation/amortization expense  Allocation of debt financed school assets based on current year repayments	i	2,149,216 (708,416) (4,797,373)		(3,356,573)
Revenues in the statement of activities that do not provide current financial resources are not				(=,===,===,=,=,=,=,=,=,=,=,=,=,=,=,=,=,
reported as revenues in the funds.		407.004		
Property taxes Opioid settlement	\$ _	107,981 (16,031)	-	91,950
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items wher debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. Principal repayments  Transfer of debt from discontinued operations Issuance of financed purchase	\$	366,343 (585,127) (252,588)	_	(471,372)
Some expenses reported in the statement of activities do not require the use of current financia resources and, therefore are not reported as expenditures in governmental funds.  Change in compensated absences Change in accrued interest Pension expense OPEB expense	\$	12,318 (20,533) 254,467 17,732	. <u>-</u>	263,984
Change in net position of governmental activities			\$	(1,866,884)
			_	· · · ·

Statement of Net Position Proprietary Funds June 30, 2023

	_	Enterprise Funds						
		Water Fund	Sewer Fund	Total				
ASSETS								
Current assets:								
Cash and cash equivalents	\$	809,404 \$	542,825 \$	1,352,229				
Accounts receivable, net of allowance for uncollectibles		270,640	166,540	437,180				
Prepaid expenses		7,386	13,536	20,922				
Total current assets	\$	1,087,430 \$	722,901 \$	1,810,331				
Noncurrent assets:								
Restricted assets:								
Cash and cash equivalents	\$	525,016 \$	<u> </u>	525,016				
Total restricted assets	\$	<u>525,016</u> \$	\$_	525,016				
Capital assets:								
Land	\$	4,900 \$	- \$	4,900				
Equipment		552,309	280,326	832,635				
Infrastructure		14,871,853	1,833,038	16,704,891				
Accumulated depreciation	_	(10,995,566)	(1,666,978)	(12,662,544)				
Total capital assets	\$	4,433,496 \$	446,386 \$	4,879,882				
Total noncurrent assets Total assets	\$ \$	4,958,512 \$	446,386 \$	5,404,898				
Total assets	<b>Ф</b>	6,045,942 \$	1,169,287 \$	7,215,229				
DEFERRED OUTFLOWS OF RESOURCES								
Pension related items	\$	44,996 \$	132,910 \$	177,906				
OPEB related items	Ψ	14,740	24,677	39,417				
Total deferred outflows of resources	\$	59,736 \$	157,587 \$	217,323				
		·	· <u> </u>	· ·				
LIABILITIES								
Current liabilities:								
Accounts payable	\$	31,001 \$	22,767 \$	53,768				
Accrued interest payable		67,403	-	67,403				
Customer deposits		88,500	-	88,500				
Bonds payable - current portion		263,329	45.000	263,329				
Compensated absences - current portion	_	9,772	15,326	25,098				
Total current liabilities	\$	460,005 \$	38,093 \$	498,098				
Noncurrent liabilities:								
Bonds payable - net of current portion	\$	4,633,083 \$	- \$	4,633,083				
Net OPEB liabilities		65,405	104,393	169,798				
Compensated absences - net of current portion		3,257	5,109	8,366				
Net pension liability	. <del></del>	132,594	237,828	370,422				
Total noncurrent liabilities	\$	4,834,339 \$	347,330 \$	5,181,669				
Total liabilities	\$	5,294,344 \$	385,423 \$	5,679,767				
DEFERRED INFLOWS OF RESOURCES								
Pension related items	\$	72,728 \$	83,535 \$	156,263				
OPEB related items		15,537	24,778	40,315				
Total deferred inflows of resources	\$	88,265 \$	108,313 \$	196,578				
NET POSITION								
Net investment in capital assets	\$	(462,916) \$	446,386 \$	(16,530)				
Restricted for debt service and bond covenants	Ψ	525,016		525,016				
Unrestricted		660,969	386,752	1,047,721				
Total net position	\$	723,069 \$	833,138 \$	1,556,207				
. Star flot position	Ψ=	. 20,000 ψ	Ψ	1,000,207				

Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds Year Ended June 30, 2023

	_	Enterprise Funds					
	_	Water Fund	Sewer Fund	Golf Course	Total		
OPERATING REVENUES							
Charges for services:							
Water revenues	\$	1,320,407 \$	- \$	- \$	1,320,407		
Sewer revenues		-	1,039,837	-	1,039,837		
Penalties		50,747	-	-	50,747		
Meter service charges		42,590	-	-	42,590		
Reconnection fees and other charges		21,215	7,250	-	28,465		
Miscellaneous		812	-	3,355	4,167		
Total operating revenues	\$	1,435,771 \$	1,047,087 \$	3,355 \$	2,486,213		
OPERATING EXPENSES							
Personal services	\$	187,225 \$	344,291 \$	- \$	531,516		
Fringe benefits		83,579	160,007	-	243,586		
Contractual services		69,496	11,427	-	80,923		
Other charges		450,465	485,931	-	936,396		
Depreciation		328,837	64,096	<u> </u>	392,933		
Total operating expenses	\$	1,119,602 \$	1,065,752 \$	\$	2,185,354		
Operating income (loss)	\$_	316,169 \$	(18,665) \$	3,355_\$	300,859		
NONOPERATING REVENUES (EXPENSES)							
Interest revenue	\$	14,077 \$	- \$	- \$	14,077		
Interest expense		(271,627)	<u> </u>	<u> </u>	(271,627)		
Total nonoperating revenues (expenses)	\$	(257,550) \$	\$_	\$_	(257,550)		
Income before transfers	\$	58,619 \$	(18,665) \$	3,355_\$	43,309		
Transfers in	\$	52,300 \$	\$_	593,637_\$	645,937		
SPECIAL ITEMS							
Gain on disposal of operations	\$	\$_	\$_	5,500,569	5,500,569		
Change in net position	\$	110,919 \$	(18,665) \$	6,097,561 \$	6,189,815		
Net position - beginning		612,150	851,803	(6,097,561)	(4,633,608)		
Net position - ending	\$	723,069 \$	833,138 \$	<u> </u>	1,556,207		

Statement of Cash Flows Proprietary Funds Year Ended June 30, 2023

	Enterprise Funds					
	_	Water Fund		Sewer Course	Golf Course	Total
CASH FLOWS FROM OPERATING ACTIVITIES						
Receipts from customers and users	\$	1,415,167	\$	1,034,905 \$	(56,009) \$	2,394,063
Payments to suppliers		(516,233)		(521,402)	(3,139)	(1,040,774)
Payments to employees	_	(311,641)		(527,844)	(154,781)	(994,266)
Net cash provided by (used for) operating activities	\$	587,293	\$_	(14,341) \$	(213,929) \$	359,023
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfers from other funds	\$	52,300	\$_	\$_	593,637 \$	645,937
Net cash provided by (used for) noncapital financing	Φ.	50.000	Φ	Φ.	500 CO7	045.007
activities	\$	52,300	Φ_	\$_	593,637 \$	645,937
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Purchase of capital assets	\$	(25,540)	\$	(3,625) \$	- \$	(29,165)
Principal payments on bonds		(252,003)		-	-	(252,003)
Paid to bond insurer in settlement of golf course bonds		-		-	(325,000)	(325,000)
Capital assets transferred to other funds Principal on bonds transferred to other funds		-		-	10,344 (585,127)	10,344 (585,127)
Interest expense		(275,652)		-	(303,127)	(275,652)
Net cash provided by (used for) capital and related	_	(210,002)	_			(210,002)
financing activities	\$	(553,195)	\$_	(3,625) \$	(899,783) \$	(1,456,603)
CARL ELONO ED ON INVESTINO A CTIVITIES						
CASH FLOWS FROM INVESTING ACTIVITIES Interest and dividends received	ф	14.077	φ	¢	¢	14.077
Net cash provided by (used in) investing activities	\$_ \$	14,077 14,077				14,077 14.077
Net dash provided by (dased in) investing delivities	Ψ	14,077	-Ψ_	Ψ	Ψ	14,011
Net increase (decrease) in cash and cash equivalents	\$	100,475	\$	(17,966) \$	(520,075) \$	(437,566)
Cash and cash equivalents - beginning, including restricted cash of \$516,491 and \$513,285 respectively		1,233,945		560,791	520,075	2,314,811
Cash and cash equivalents - ending, including						
restricted cash of \$525,016	\$ <u></u>	1,334,420	\$_	542,825 \$	\$_	1,877,245
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:						
Operating income (loss)	\$	316,169	\$_	(18,665) \$	3,355 \$	300,859
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	Φ.	200 027	Φ.	C4.00C	Φ.	200 022
Depreciation Amortization expense	\$	328,837	Ф	64,096 \$	- \$	392,933
(Increase) decrease in accounts receivable		(11,004)		66	-	(10,938)
(Increase) decrease in prepaid items		(7,386)		(11,584)	-	(18,970)
(Increase) decrease in deferred outflows of resources		26,132		9,104	94,563	129,799
Increase (decrease) in compensated absences		(179)		(1,686)	-	(1,865)
Increase (decrease) in net OPEB liabilities		(22,054)		32,085	(55,819)	(45,788)
Increase (decrease) in accounts payable		11,114		(12,460)	(3,139)	(4,485)
Increase (decrease) in customer deposits		4,875		-	-	4,875
Increase (decrease) in due to other funds		(14,475)		(12,248)	(59,364)	(86,087)
Increase (decrease) in accrued liabilities		(4,525)		(8,028)	-	(12,553)
Increase (decrease) in deferred inflows of resources		(96,204)		(157,932)	(127,728)	(381,864)
Increase (decrease) in net pension liability	_	55,993	<u> </u>	102,911	(65,797)	93,107
Total adjustments  Net cash provided by (used for) operating activities	\$_ \$	271,124		4,324 \$	(217,284) \$	58,164
iver cash provided by (used for) operating activities	Ψ=	587,293	Ψ_	(14,341) \$	(213,929) \$	359,023

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2023

	-	Private-Purpose Trust Blues Education Foundation		Custodial Fund Special Welfare Fund
ASSETS				
Cash and cash equivalents	\$_	5,140	\$	1,984
Total assets	\$ <u></u>	5,140	\$	1,984
LIABILITIES				
Accounts payable	\$_		\$	1,027
Total liabilities	\$ <u></u>	-	\$	1,027
NET POSITION				
Restricted for social services clients Restricted for grant awards	\$ _	- 5,140	\$	957
Total net position	\$ <u>_</u>	5,140	\$	957

Statement of Changes in Fiduciary Net Position Fiduciary Funds Year Ended June 30, 2023

	- -	Private-Purpose Trust Blues Education Foundation		Custodial Fund Special Welfare Fund
ADDITIONS				
Contributions and events:				
Donations	\$	6,197	\$	-
Private contributions		-		29,177
Total contributions	\$	6,197	\$	29,177
Investment earnings:				_
Interest	\$_	5	\$_	-
Total additions	\$_	6,202	\$_	29,177
DEDUCTIONS				
Recipient payments	\$	11,799	\$	28,151
Administrative expenses	_	432		144
Total deductions	\$	12,231	\$_	28,295
Net increase (decrease) in fiduciary net position	\$	(6,029)	\$	882
Net position - beginning		11,169		75
Net position - ending	\$_	5,140	\$	957

### CITY OF BUENA VISTA, VIRGINIA

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023

#### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The financial statements of the City conform to generally accepted accounting principles (GAAP) applicable to government units promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant policies:

## A. Financial Reporting Entity

The City of Buena Vista, Virginia (government) is a municipal corporation governed by an elected sevenmember City Council. The accompanying financial statements present the government and its component unit, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

**Blended Component Units** – The City has no blended component units for the year ended June 30, 2023.

**Discretely Presented Component Units** – The component unit column in the financial statements includes the financial data of the City's discretely presented component units. These component units are reported in separate columns to emphasize that they are legally separate from the City.

The Buena Vista City School Board operates the elementary and secondary public schools in the City. School Board members are popularly elected. The School Board is fiscally dependent upon the City because the City approves all debt issuances of the School Board and provides significant funding to operate the public schools since the School Board does not have separate taxing powers. The Buena Vista City School Board does not prepare separate financial statements.

The Buena Vista City School Board maintains an internal service fund entitled Health Insurance Fund that has been included in the discretely presented component unit financial statements. The purpose of this fund is to disclose the School Board's self-insured health insurance transactions for the fiscal year.

The Economic Development Authority of Buena Vista, Virginia is included as a component unit because the Authority's primary use of funds is to provide for economic development of the City, thereby benefiting the City even though it does not provide services directly to the City. The City is financially accountable to the Authority in that the City appoints the Authority's Board of Directors and has a financial indebtedness burden related to the Authority. The Economic Development Authority of Buena Vista, Virginia does not prepare separate financial statements.

#### Other Organizations:

Included in the City's Financial Report: None

Excluded from the City's Financial Report:

### Rockbridge Area Community Services Board:

The Rockbridge Area Community Services Board is considered an intergovernmental (joint) venture and therefore its operations are not included in the City's financial statements. The Cities of Lexington and Buena Vista and the County of Rockbridge provide the financial support for the Board and appoint its governing Board in which is vested the ability to execute contracts and to budget and expend funds. No one locality contributes more than 50% of the Board's funding or has oversight responsibility over its operations. Summary financial information is included in Note 4 of these financial statements. Complete financial statements can be obtained from the Rockbridge Area Community Services Board.

## A. Financial Reporting Entity (continued)

Other Organizations: (continued)

### Maury Service Authority:

The Maury Service Authority is responsible for acquiring, financing, constructing, and maintaining facilities for the improvement, treatment, storage and transmission of potable water. The Maury Service Authority is considered an intergovernmental (joint) venture and therefore its operations are not included in the City's financial statements. The Cities of Buena Vista and Lexington and the County of Rockbridge appoint the Board of Directors and each provides substantially all of the Authority's revenues. Summary financial information is included in Note 4 of these financial statements. Complete financial statements of the Maury Service Authority are available at the Authority's office in Lexington, Virginia.

### Rockbridge County Regional Jail Commission:

The Rockbridge County Regional Jail Commission is a regional board organized to manage and confine prisoners from the localities of Lexington, Buena Vista, and Rockbridge County. The City of Buena Vista, City of Lexington, and the County of Rockbridge each appoint one member to the Commission. The Commission is considered an intergovernmental (joint) venture and therefore its operations are not included in the City's financial statements. Summary financial information is included in Note 4 of these financial statements. Complete financial statements of the Rockbridge County Regional Jail Commission are available at the Rockbridge County Jail, 258 Greenhouse Road, Lexington, VA 24450.

## Rockbridge Regional Public Safety Communications Center:

The Rockbridge Regional Public Safety Communications Center is organized for the purpose of establishing a mutually beneficial basis for the use and operation of a consolidated public safety dispatch center for the County of Rockbridge and Cities of Lexington and Buena Vista, Virginia. The Cities of Buena Vista and Lexington and the County of Rockbridge appoint the Board of Directors and each provides substantially all of the Center's revenues. The Center is not included in these financial statements because the City does not have ability to designate the management and exercise significant control over the operations of the entity. Summary financial information is included in Note 4 of these financial statements. Complete financial statements of the Rockbridge Regional Public Safety Communications Center are available at the Center's office in Lexington, Virginia.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business—type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of net position is designed to display financial position of the primary government (governmental and business-type activities) and its discretely presented component units. Governments will report all capital assets in the government-wide statement of net position and will report depreciation expenses – the cost of "using up" capital assets – in the statement of activities. The net position of a government will be broken down into three categories – 1) net investment in capital assets; 2) restricted; and 3) unrestricted.

### B. Government-wide and fund financial statements (continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## C. Measurement focus, basis of accounting, and financial statement presentation

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences, claims and judgments, and postemployment benefits are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the government the right to use lease assets, are reported as expenditures in the governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

### C. Measurement focus, basis of accounting, and financial statement presentation (continued)

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year-end are reflected as unavailable revenues. Sales and utility taxes, which are collected by the state or utilities and subsequently remitted to the City, are recognized as revenues and receivables upon collection by the state or utility, which is generally in the month preceding receipt by the City.

Licenses, permits, fines and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditure. Revenues from general purpose grants are recognized in the period to which the grant applies. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for and reports all financial resources of the general government, except those required to be accounted for in another fund.

Capital project funds account for and report financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds. Major capital project funds consist of the School Construction Fund.

The government reports the following major proprietary funds:

The *Water Fund* operates the water distribution system.

The *Sewer Fund* operates the sewage treatment plants, sewage pumping stations, and collection systems.

The *Golf Course Fund* operates the golf course constructed by the City.

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## C. Measurement focus, basis of accounting, and financial statement presentation (continued)

Additionally, the government reports the following fund types:

Special revenue funds account for and report the proceeds of the specific revenue sources (other than major capital projects) that are legally restricted to expenditures. Senior Center, Park and Recreation, and Green Hill Cemetery funds are nonmajor special revenue funds of the City.

Capital projects funds account for and report financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds. The Community Development Block Grant fund is a nonmajor capital projects fund of the City.

Fiduciary funds (Trust and Custodial) account for assets held by the government in a trustee capacity or as custodian for individuals, private organizations, other governmental units, or other funds. The City's two fiduciary funds are the Special Welfare fund and the Blues Education Foundation Private-Purpose Trust. The Special Welfare fund maintains funds belonging to individuals, primarily children, in the care of the local social services agency. The Blues Education Foundation Private-Purpose Trust consists of funds held in trust to be used to award grants to selected recipients. All resources of the Private-purpose trust, including any earnings on invested resources, may be used to support charitable and educational grant activities. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Buena Vista, Virginia's own programs.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are other charges between the government's water and sewer and golf course functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water, Sewer, and Golf Course funds are charges to customers for sales and services. The Water and Sewer Fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expense, and depreciation on capital assets. The principal operating revenues of the government's internal service fund are charges to funds for services. Operating expenses for the internal service fund include the cost of service and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance

## 1. Cash and Cash Equivalents

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the government's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, and other nonparticipating investments, and external investment pools are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

## 2. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) All other outstanding balances between funds are reported as "advances to/from other funds" (i.e., the noncurrent portion of interfund loans).

Advances between funds, as reported in the fund financial statements, are offset by nonspendable fund balance in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

## 3. Property Taxes

Property is assessed at its value on January 1. Property taxes attach as an enforceable lien on property as of January 1. Real estate taxes are payable in two installments on June 5<sup>th</sup> and December 5<sup>th</sup>. Personal property taxes are also payable in two installments on June 5<sup>th</sup> and December 5<sup>th</sup>. The City bills and collects its own property taxes.

### 4. Allowance for Uncollectible Accounts

The City calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance amounted to approximately \$452,317 at June 30, 2023 and is comprised of property tax and water and sewer receivables of \$289,941, and \$162,376, respectively.

#### 5. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

## 6. Capital assets

Capital assets are tangible and intangible assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City and Component Unit School Board as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. For infrastructure asset the same estimated minimum useful life is used (in excess of two years), but only those infrastructure projects that cost more than \$50,000 are reported in capital assets.

As the City and Component Unit School Board, including infrastructure assets, they are capitalized and reported at historical costs (except for intangible right-to-use lease assets (lease assets), the measurement of which is discussed in more detail below). The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset's capacity or efficiency or increases its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

The City has elected to record infrastructure costs beginning with costs incurred in 1980. No infrastructure costs prior to 1980 have been recorded.

Property, plant, and equipment and infrastructure of the primary government's governmental activities, as well as the component unit, are depreciated/amortized using the straight-line method over the following estimated useful lives:

<u>Assets</u>	Governmental Activities				
Buildings	50 years				
Building improvements	50 years				
Infrastructure, lines, and a	ccessories 30-50 years				
Machinery and equipment	5-10 years				
Lease equipment	4-5 years				

Property, plant and equipment and infrastructure purchased by the Enterprise Funds are stated at cost or estimated historical cost. Donated property is recorded at acquisition value at the date of donation. Depreciation has been provided over the following estimated useful lives using the straight-line method:

<u>Assets</u>	<b>Enterprise Funds</b>
Water/sewer infrastructure	30-50 years
Equipment (all proprietary)	8-10 vears

# D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

#### 7. Compensated Absences

Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources are reported as an expenditure and a fund liability of the governmental fund that will pay it. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported as liabilities in the Statement of Net Position. No liability is recorded for nonvesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that it is estimated will be taken as "terminal leave" prior to retirement. The City accrues salary-related payments associated with the payment of compensated absences. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

## 8. Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### 9. Fund balance

The following classifications of fund balance describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are either not in spendable form (such as inventory and prepaids) or are legally or contractually required to be maintained intact (corpus of a permanent fund);
- Restricted fund balance that can be spent only for the specific purposes stipulated by external resource providers such as grantors or enabling federal, state, or local legislation. Restrictions may be changed or lifted only with the consent of the resource providers;
- Committed fund balance amounts that can be used only for the specific purposes determined by the adoption of an ordinance committing fund balance for a specified purpose by the City Council/Board of Supervisors/City Council prior to the end of the fiscal year. Once adopted, the limitation imposed by the ordinance remains in place until the resources have been spent for the specified purpose or the Council/Board adopts another ordinance to remove or revise the limitation:
- Assigned fund balance amounts a government intends to use for a specific purpose but do not meet the criteria to be classified as committed; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment;

# D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

## 9. Fund Balance (continued)

 Unassigned fund balance – amounts that are available for any purpose; positive amounts are only reported in the general fund. Additionally, any deficit fund balance within the other governmental fund types is reported as unassigned.

When fund balance resources are available for a specific purpose in more than one classification, it is the City's policy to use the most restrictive funds first in the following order: restricted, committed, assigned, and unassigned as they are needed.

The City Council establishes (and modifies or rescinds) fund balance commitments by passage of an ordinance. This is typically done through adoption and amendment of the budget. A fund balance commitment, which does not lapse at year end, is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the City Council through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

## 10. Net Position

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted – net position to have been depleted before unrestricted - net position is applied.

# D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

## 11. Inventory and Prepaid Items

Inventory is valued at cost using the first-in/first-out (FIFO) method and consists of expendable supplies and fuel. The cost of such inventory is recorded as expenditures/expenses when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### 12. Restricted Assets

The general fund and the water fund maintain restricted cash for debt service that are limited by applicable bond covenants. At June 30, 2023 the general, and water funds had restricted cash for debt service of \$237,744, and \$525,016 respectively.

#### 13. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one type of item that qualifies for reporting in this category. It is comprised of certain items related to pension and OPEB. For more detailed information on these items, reference the related notes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has multiple types of items that qualify for reporting in this category. Under a modified accrual basis of accounting, unavailable revenue representing property taxes receivable is reported in the governmental funds balance sheet. This amount is comprised of uncollected property taxes due prior to June 30, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup>, and amounts prepaid on the 2<sup>nd</sup> half installments and is deferred and recognized as an inflow of resources in the period that the amount becomes available. Under the accrual basis, 2<sup>nd</sup> half installments levied during the fiscal year but due after June 30<sup>th</sup> and amounts prepaid on the 2<sup>nd</sup> half installments are reported as deferred inflows of resources. In addition, certain items related to pension, OPEB, leases, and opioid settlement are reported as deferred inflows of resources. For more detailed information on these items, reference the related notes.

# D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

#### 14. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's Retirement Plan and the additions to/deductions from the City's Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 15. Other Postemployment Benefits (OPEB)

For purposes of measuring the net VRS related OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the VRS GLI HIC and Teacher HIC OPEB Plans and the additions to/deductions from the VRS OPEB Plans' fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## 16. Medical, Dental, and Prescription Insurance – Pay as You Go Program

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense have been determined based on an actuarial valuation. Benefit payments are recognized when due and payable in accordance with the benefit terms.

#### 17. Leases

The City leases various assets requiring recognition. A lease is a contract that conveys control of the right to use another entity's nonfinancial asset. Lease recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

#### Lessee

The City recognizes lease liabilities and intangible right-to-use lease assets (lease assets) with an initial value of \$5,000, individually or in the aggregate in the government-wide financial statements. At the commencement of the lease, the lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease liability is reduced by the principal portion of payments made. The lease asset is measured at the initial amount of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The lease asset is amortized over the shorted of the lease term or the useful life of the underlying asset.

# D. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance (continued)

## 17. Leases (continued)

#### <u>Lessor</u>

The City recognizes leases receivable and deferred inflows of resources in the government-wide and governmental fund financial statements. At commencement of the lease, the lease receivable is measured at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is measured at the initial amount of the lease receivable, less lease payments received from the lessee at or before the commencement of the lease term (less any lease incentives).

## Key Estimates and Judgements

Lease accounting includes estimates and judgements for determining the (1) rate used to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate stated in lease contracts. When the interest rate is not provided or the implicit rate cannot be readily determined, the City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease and certain periods covered by options to extend to reflect how long the lease is expected to be in effect, with terms and conditions varying by the type of underlying asset.
- Fixed and certain variable payments as well as lease incentives and certain other payments are included in the measurement of the lease liability (lessee) or lease receivable (lessor).

The City monitors changes in circumstances that would require a remeasurement or modification of its leases. The City will remeasure the lease asset and liability (lessee) or the lease receivable and deferred inflows of resources (lessor) if certain changes occur that are expected to significantly affect the amount of the lease liability or lease receivable.

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## NOTE 2—STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY:

## A. Budgetary information

- 1. Prior to April 30, the City Manager submits to the City Council a proposed operating and capital budget for the fiscal year commencing the following July 1. The operating and capital budgets include proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an appropriations ordinance.
- 4. The Appropriations Ordinance places legal restrictions on expenditures at the department level. The appropriation for each department can be revised only by the City Council. The City Manager is authorized to transfer budgeted amounts within general government departments; however, the School Board is authorized to transfer budgeted amounts between the school system's departments without the approval of the City Council.
- 5. Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, Capital Projects and Proprietary Funds.
- 6. Budgets for all funds are legally adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 7. All appropriations lapse at year-end.
- 8. All budgetary data presented in the accompanying financial statements includes both the original and the amended budget for the year ended June 30, 2023. Several supplemental appropriations were necessary during the year.
- 9. The following funds have legally adopted budgets: General, Park and Recreation, Senior Center, School Construction, Flood Protection, Water and Sewer, School Operating and School Cafeteria Funds. The legal level of control, the level on which expenditures may not legally exceed appropriations, is the departmental level.
- Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to commit that portion of the applicable appropriations, is not part of the City's accounting system.

## B. Excess of expenditures over appropriations

For the year ended June 30, 2023, the following funds incurred expenditures exceeding appropriations:

	Excess
	Expenditures
	over
Fund	Appropriations
Park and Recreation	\$ 303,304
Senior Center Fund	303
School Cafeteria	261,542
School Construction	252,603
School Activity Funds	380,664
Total All Funds	\$ 1,198,416

## NOTE 2—STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY: (CONTINUED)

### C. Deficit fund balance

At June 30, 2023, the park and recreation fund had deficit fund balance of \$3,422.

### **NOTE 3—DEPOSITS AND INVESTMENTS:**

#### **Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et. seq. of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial Institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### Investments

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper that has received at least two of the following ratings: P-1 by Moody's Investor Service, Inc.; A-1 by Standard and Poor's; or F1 by Fitch Ratings, Inc. (Section 2.2-4502), banker's acceptance repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP).

#### Custodial Credit Risk (Investments)

The City of Buena Vista sets forth the following authorized investments to mitigate custodial credit risk. Whereas, authorized investments for public funds are limited to those set forth in Chapter 18, Section 2.2-4501 of the Code of Virginia. Investment vehicles for the City of Buena Vista shall be further restricted in consideration of the size of the portfolio and the absence of professional investment personnel. The City's investment policy for credit risk is consistent with the investments allowed by statutes as detailed above. The City does not have a formal policy for investment-related risk.

City's Rated Debt Investments' Values					
Rated Debt Investments		Fair Quality Ratings			
	_	AAAm			
Local Government	_	_			
Investment Pool	\$	16,372			
Total	\$_	16,372			

#### CITY OF BUENA VISTA, VIRGINIA

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023 CONTINUED

## NOTE 3—DEPOSITS AND INVESTMENTS (CONTINUED):

## **External Investment Pool**

The fair value of the positions in the external investment pool (Local Government Investment Pool) is the same as the value of the pool shares. As LGIP is not SEC registered, regulatory oversight of the pool rests with the Virginia State Treasury. LGIP is an amortized cost basis portfolio. There are no withdrawal limitations or restrictions imposed on participants.

### Interest Rate Risk

The City invests funds in low-risk investments backed by U.S. government agencies.

### **NOTE 4—JOINT VENTURES:**

As described in Note 1-A, the following boards are construed as operating as joint ventures between the Cities of Lexington and Buena Vista and the County of Rockbridge. Summary financial information for the Boards at June 30, 2023 is provided below:

			Rockbridge Regional
	Maury	Rockbridge Area	Public Safety
	Service	Community	Communications
	Authority (1)	Services Board	Center
Total assets and deferred outflows of resources \$	38,067,917	12,468,939	\$ 4,168,934
Total liabilities and deferred inflows of resources	10,967,309	4,914,077	4,010,968
Total net position \$	27,100,608	7,554,862	\$ 157,966
For the year ended June 30, 2023			
Operating revenue \$	4,997,042 \$	4,756,497	\$ 2,117,270
Operating expenses	(5,178,661)	(8,218,633)	(2,107,271)
Nonoperating income (expense)	200,913	5,043,484	<u>-</u>
Change in net position \$	19,294	1,581,348	\$ 9,999
Net position at beginning of year	27,081,314	5,973,514	147,967
Net position at end of year \$	27,100,608	7,554,862	\$ 157,966

(1) Maury Service Authority June 30, 2023 summary financial data was not available at the time of report issuance. June 30, 2022 data is presented above.

### NOTE 5—DUE FROM OTHER GOVERNMENTS:

The following amounts represent receivables from other governments at year-end:

		Discretely
	Drimory.	Presented
	Primary Government	Component Unit School Board
Federal Government:	Government	School Board
Categorical aid - Welfare	\$ 10,786 \$	_
Categorical aid - ARPA Police Grant	317,972	<u>-</u>
Categorical aid - CDBG Revitalization Grant	15,130	
Categorical aid - Victim Witness Grant	12,919	_
Categorical aid - IDEA Part B Section 611	,	
Special Education	-	28,720
Categorical aid - Ground transportation safety	854	-
Categorical aid - Title I	-	68,405
Categorical aid - Title II Part A	-	31,055
Categorical aid - Twenty-First Century	-	46,733
Categorical aid - Title IV Part A	-	11,935
Categorical aid - Perkins Vocational Education	-	23,052
Categorical aid - IDEA Part B Section 619		
Special Education Preschool	-	6,160
Categorical aid - Title V Rural and Local	-	18,338
Categorical aid - School Food Program Grant	-	40,376
Noncategorical aid - Education Stabilization Funds		464,739
Commonwealth of Virginia:	100 705	400 407
State Sales Tax	169,795	188,167
Personal Property Tax Relief Funds	374,445	-
Categorical aid - Welfare	12,876	-
Categorical aid - School Resource Officer Grant	88,686	-
Categorical aid - Criminal Victim Witness Program	5,537	-
Communications Tax	34,726	-
Comprehensive Service Act Funds -	4E0 E60	
Rockbridge County Other State Funds	450,560 90,452	-
Totals	\$ 1,584,738 \$	927,680
างเลเจ	ψ <u>1,30<del>4</del>,730</u> Φ	321,000

### NOTE 6—DUE TO OTHER GOVERNMENTS:

During fiscal year 2013 the City entered into an agreement with the County of Rockbridge, Virginia and the City of Lexington, Virginia in order to fund certain renovation improvements to the Rockbridge County Regional Jail. The agreement stipulates that each locality shall be responsible for a portion of the debt issued to finance the project. The City of Lexington serves as fiscal agent for the project and as such, will pay the annual debt service. The participating localities will reimburse the City of Lexington for the debt service. As of June 30, 2023, the portion of the debt allocable to the City of Buena Vista, Virginia amounted to \$91,443.

## NOTE 7—INTERFUND OBLIGATIONS:

Fund	Due to Primary Government/ Component Unit	Due from Primary Government/ Component Unit
Primary Government: General Fund Component Unit-School Board:	\$	\$ 698,305
School Fund Total reporting entity	\$ 698,305 698,305	\$ 698,305

The amount receivable from the component unit School Fund relates to cash necessary to cover the balance of local appropriations overspent at year-end due back from the School Fund.

## **NOTE 8—INTERFUND TRANSFERS:**

Interfund transfers for the year ended June 30, 2023, consisted of the following:

Fund		Transfers In		Transfers Out
Primary Government:				
Governmental activities:				
General Fund	\$	-	\$	2,703,970
Park Activities Fund		2,033,721		-
School Construction Fund		24,312		<u>-</u>
Total governmental activities	\$_	2,058,033	\$	2,703,970
Business-type Activities:				
Golf Course Fund	\$	593,637	\$	-
Water Fund		52,300		
Total business-type activities	\$_	645,937	\$	-
Total primary government	\$_	2,703,970	\$_	2,703,970
Total interfund transfers	\$_	2,703,970	\$	2,703,970

During the year, transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgeting authorization.

## NOTE 8—INTERFUND TRANSFERS (CONTINUED):

The following table provides the purposes of interfund transfers throughout the year:

Transfers to/from other funds:

Transfer to the Park and Recreation Fund from the General Fund:

to supplement Park and Recreation Fund operations and fund capital improvements \$ 2,033,721
Transfer to School Construction Fund from the General Fund:
to fund debt service payments for long-term obligations 24,312
Transfer to the water fund to fund capital purchases 52,300

Transfer to the Golf Course Fund from the General Fund

to close out the discontinued golf fund

Total transfers \$ <u>2,703,970</u>

593,637

#### **NOTE 9—LONG-TERM OBLIGATIONS:**

### Primary Government-Governmental Activities Obligations

The following is a summary of long-term obligation transactions for the City's governmental activities for the year ended June 30, 2022.

		Balance		Increases/		Decreases/		Balance
		June 30, 2022		Issuances		Retirements	_	June 30, 2023
Direct Borrowings and Direct Placements:	-							_
General obligation bonds	\$	301,344	\$	-	\$	23,181	\$	278,163
Revenue bond		-		585,127		41,355		543,772
Loans payable	_	2,102,702		-		83,201		2,019,501
Total Direct Borrowings and Direct Placements	\$	2,404,046	\$	585,127	\$	147,737	\$	2,841,436
Notes payable	\$	323,446	\$	252,588	\$	175,250	\$	400,784
Lease liabilities		82,408		-		43,356		39,052
Other Long-Term Obligations:								
Net OPEB liabilities		1,332,202		188,521		370,778		1,149,945
Compensated absences		315,768		224,508		236,826		303,450
Net pension liability	_	1,271,367		1,753,733		637,405		2,387,695
Total Other Long-Term Obligations	\$	3,325,191	\$	2,419,350	\$	1,463,615	\$	4,280,926
Total governmental activities obligations	\$	5,729,237	\$	3,004,477	\$	1,611,352	\$	7,122,362

For governmental activities, compensated absences are generally liquidated in the General and Parks and Recreation Funds.

The City's outstanding general obligation bonds and loans payable from direct borrowings and direct placements related to governmental activities of \$2,841,436 contain a provision that in the event of default the entire unpaid principal and interest become immediately due and payable. The City has pledged to secure the payment and performance of the City's obligations under the bonds with the City's right, title, and interest to all revenue collected by the City.

## NOTE 9—LONG-TERM OBLIGATIONS: (CONTINUED)

## Primary Governmental Activities Obligations (continued)

Annual requirements to amortize long-term obligations and related interest are as follows:

**Direct Borrowings and Direct Placements** 

Year Ending	General Obligat		Revenue E		Loans Payable		
June 30,	Principal	Interest	Principal	Interest	Principal	Interest	
2024 \$	23,181 \$	19,583 \$	43,193 \$	34,417 \$		83,755	
2025	23,181	19,583	45,950	31,825	84,256	80,112	
2026	23,181	19,583	48,707	29,068	88,072	76,296	
2027	23,181	19,583	51,464	26,146	92,069	72,300	
2028	23,181	19,583	55,140	23,058	96,255	68,113	
2029	23,181	19,583	57,897	19,474	100,640	63,728	
2030	23,181	19,583	62,492	15,710	83,809	58,953	
2031	23,181	19,583	66,168	11,648	79,079	56,114	
2032	23,181	19,583	112,761	7,347	82,295	52,898	
2033	23,181	19,583	-	-	85,645	49,548	
2034	23,181	19,583	-	-	96,662	46,058	
2035	23,172	9,791	-	-	92,770	42,423	
2036	-	-	-	-	96,558	38,636	
2037	-	-	-	-	100,504	34,690	
2038	-	-	-	-	104,615	30,579	
2039	-	-	-	-	108,898	26,295	
2040	-	-	-	-	113,361	21,832	
2041	-	-	-	-	118,012	17,182	
2042	-	-	-	-	122,858	12,335	
2043	-	-	-	-	98,675	7,285	
2044		<u> </u>		-	93,855	2,021	
Totals \$	278,163 \$	225,204 \$	543,772 \$	198,693 \$	2,019,501 \$	941,153	

Year Ending	_	Notes P	lotes Payable Lease Liabilit					bilities
June 30,		Principal		Interest		Principal		Interest
2024	\$	110,024	\$	13,178	\$	27,628	\$	369
2025		109,994		9,721		6,174		146
2026		109,682		6,361		4,664		50
2027	_	71,084	_	2,970	_	586	_	2
Totals	\$	400,784	\$	32,230	\$	39,052	\$	567

## CITY OF BUENA VISTA, VIRGINIA

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023 CONTINUED

# NOTE 9—LONG-TERM OBLIGATIONS: (CONTINUED)

# Primary Government-Governmental Activities Obligations (continued)

## Details of long-term obligations:

		Amount of				Final		Amount
Type/	Issue Date/	Original	Interest	Amount of		Maturity		Due Within
Project	Term	Issue	Rates	Installments	_	Date	Balance	One Year
Governmental activities:								
General obligations bonds:								
VPSA GO Series 2012C School Bond	9/26/2012 \$	509,973	1.90% SA	\$23,181	Α	12/1/2034 \$	278,163 \$	23,181
Revenue bonds:						_		
Series 2011A Revenue Bond	7/14/2011 \$	4,765,000	6.50% A	\$225,000-\$613,500	Α	7/14/2044 \$	543,772 \$	43,193
Loans payable:						-		
City National Bank Loan #2543	3/5/2009 \$	1,800,000	5.00% A	\$93,735	Α	4/5/2044 \$	1,385,331 \$	44,457
City National Bank Loan #2519	3/5/2009 \$	700,000	5.00% A	\$42,459	Α	4/5/2044	482,118	15,428
Bank of Botetourt	10/1/2014 \$	300,000	4.88% M	\$2,431	М	10/1/2029	152,052	20,728
Total loans payable						\$	2,019,501 \$	80,613
Notes payable:								
Dell Computers	1/7/2020 \$	31,815	4.73% A	\$7,158	Α	2/7/2025 \$	10,395 \$	6,788
Refuse Truck	1/21/2022 \$	161,800	2.27% M	\$34,262	Μ	1/21/2027	115,172	31,918
Body Cameras	11/22/2021 \$	130,336	0.00% A	\$25,084	Α	11/1/2025	75,252	25,084
School Buses (2)	5/27/2022 \$	252,588	5.23% A	\$56,699	Α	9/15/2026	199,965	46,234
Total notes payble						\$ _	400,784 \$	110,024
Lease liabilities:								
Copier - City Hall	4/29/2021 \$	10,171	1.81% M	\$183 (P&I)	M	4/28/2026 \$	6,061 \$	2,104
Copier - Police Department	9/3/2021 \$	11,446	1.72% M	\$196 (P&I)	М	9/2/2026	7,422	2,239
Copier - Treasurer	12/28/2020 \$	4,636	1.64% M	\$89 (P&I)	Μ	12/27/2025	2,614	1,033
Postage Machine	7/11/2019 \$	8,973	1.48% M	\$235 (P&I)	М	7/11/2024	3,489	2,786
Golf Carts	10/1/2018 \$	85,051	1.48% M	\$2,795 (P&I)	М	1/31/2024	19,466	19,466
Total lease liabilities						\$ _	39,052 \$	27,628
Other long-term obligations:								
Net pension liability (payable from general						\$	2,387,695 \$	-
Net OPEB liability (payable from general for	und)						1,149,945	-
Compensated absences (payable from get	neral fund)					_	303,450	227,588
Total other obligations						\$_	3,841,090 \$	227,588
Total long-term obligations from governmenta	al activities					\$ _	7,122,362 \$	512,227

A = annual installments M = monthly installments SA = semi-annual installments

### CITY OF BUENA VISTA, VIRGINIA

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2023 CONTINUED

## NOTE 9—LONG-TERM OBLIGATIONS: (CONTINUED)

## Primary Government-Business-type Activities Obligations

The following is a summary of changes in long-term obligation transactions for the City's enterprise funds for the year ended June 30, 2023:

		Balance June 30, 2022		Increases/ Issuances	Decreases/ Retirements	Balance June 30, 2023
Direct Borrowings and Direct Placements:			-			
Revenue bonds	\$	3,183,500	\$	-	\$ 768,772	\$ 2,414,728
Lease-revenue bonds		10,785,042		-	8,303,358	 2,481,684
Total Direct Borrowings and Direct Placements	\$	13,968,542	\$	-	\$ 9,072,130	\$ 4,896,412
Other Long-Term Obligations						
Other obligations	\$	1,201,840	\$	-	\$ 1,201,840	\$ -
Net OPEB liabilities		215,587		90,650	136,439	169,798
Compensated absences		35,329		24,632	26,497	33,464
Net pension liability		277,315		261,316	 168,209	 370,422
Total Other Long-Term Obligations	\$	1,730,071	\$	376,598	\$ 1,532,985	\$ 573,684
Total business-type obligations	\$_	15,698,613	\$	376,598	\$ 10,605,115	\$ 5,470,096

Compensated absences are generally liquidated in the water/sewer fund and golf course fund based on which fund incurred the related liability.

The City's outstanding revenue bonds from direct borrowings and direct placements related to business-type activities of \$4,896,412 contain a provision that in the event of default the entire unpaid principal and interest become immediately due and payable. The City has pledged to secure the payment and performance of the City's obligations under the bonds with the City's right, title, and interest to revenue collected by the City.

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# NOTE 9—LONG-TERM OBLIGATIONS: (CONTINUED)

## Primary Government-Business-type Activities Obligations (continued)

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending	Direct Borrowings and	Direct Placements
June 30,	Principal	Interest
2024	\$ 263,329 \$	263,076
2025	278,857	248,282
2026	294,537	232,602
2027	310,374	216,030
2028	330,458	198,558
2029	346,633	178,710
2030	371,152	157,884
2031	391,777	135,545
2032	603,184	111,947
2033	107,151	74,613
2034	112,074	69,690
2035	117,223	64,541
2036	122,608	59,156
2037	128,240	53,524
2038	134,132	47,632
2039	140,294	41,470
2040	146,739	35,025
2041	153,480	28,284
2042	160,531	21,233
2043	167,905	13,859
2044	175,619	6,145
2045	40,115	290
Total	\$ <u>4,896,412</u> \$	2,258,096

## Details of long-term obligations:

Type/ Project	Issue Date/ Term	Amount of Original Issue	Interest Rates	Amount of Principal Installments	Final Maturity Date	_	Balance	_	Amount Due Within One Year
Business-type activities: Lease-revenue bond:									
Rural Development Revenue Bond,									
Series 2004	11/18/2004 \$	3,300,000	4.50% A	\$15,147	M 9/18/2044	\$	2,481,684	\$	71,522
Revenue bond:									
Series 2011A Revenue Bond	7/14/2011 \$	4,765,000	6.50% A	\$225,000-\$613,500	A 7/14/2044	\$_	2,414,728	\$_	191,807
						\$_	4,896,412	\$_	263,329
Other long-term obligations:									
Net pension liability (payable from wa	ter and sewer fu	nds)				\$	370,422	\$	-
Net OPEB liability (payable from water	r and sewer fund	ds) ĺ					169,798		-
Compensated absences (payable from	m water and sew	er funds)					33,464	_	25,098
Total other obligations						\$	573,684	\$	25,098
Total long-term obligations from busines	ss-type activities					\$_	5,470,096	\$_	288,427

A = annual installments M = monthly installments SA = semi-annua

## NOTE 9—LONG-TERM OBLIGATIONS: (CONTINUED)

## <u>Discretely Presented Component Unit—School Board:</u>

The following is a summary of long-term obligation transactions for the Discretely Presented Component Unit—School Board for the year ended June 30, 2023.

	Balance June 30, 2022	Increases/ Issuances		Decreases/ Retirements		Balance June 30, 2023
General Long-Term Obligations			_		-	
Net OPEB liabilities	3,030,028	\$ 606,335	\$	994,386	\$	2,641,977
Lease liabilities	66,359	-		22,546		43,813
Compensated absences	186,863	326,932		140,147		373,648
Net pension liability	4,199,059	 4,778,233		3,622,907	_	5,354,385
Total Long-Term Obligations	7,482,309	\$ 5,711,500	\$	4,779,986	\$	8,413,823

## **Details of Long-term Indebtedness:**

Year									
Ending	Lease Liabilities								
June 30,	Principal	Interest							
2024	22,878	737							
2025	9,395	399							
2026	9,568	227							
2027	1,972_	51_							
Totals \$	43,813 \$	1,414							

Type/ Project	Issue Date/ Term	Amount of Original Issue	Interest Rates	Amount of Installments		Final Maturity Date	Balance	Amount Due Within One Year
Discretely Presented Compon	ent Unit - School E	Board						
Other obligations: Lease liabilities								
Copier - PMMS	7/23/2019 \$	15,648	1.23% A	\$5,280 (P&I)	Α	7/22/2023 \$	5,216	\$ 5,216
Copier - School Board	7/18/2019 \$	13,336	1.23% A	\$4,500 (P&I)	Α	7/17/2023	4,445	4,445
Copier - EHES	8/28/2018 \$	5,617	1.23% A	\$2,669 (P&I)	Α	8/27/2023	1,874	1,874
Copier - EHES	8/28/2018 \$	6,348	1.23% A	\$3,449 (P&I)	Α	8/27/2023	2,118	2,118
Copier - PMHS	2/9/2022 \$	11,395	2.54% A	\$2,022 (P&I)	Α	2/8/2027	7,593	1,826
Copier - PMHS	10/16/2020 \$	37,465	1.64% A	\$7,723 (P&I)	Α	10/15/2025	22,567	7,399
Total lease liabilities						\$	43,813	\$ 22,878
Net pension liability (payable from school fund)							5,354,385	-
Net OPEB liability (payable from school fund)						2,641,977	-	
Compensated absences (pa	ayable from schoo	l fund)				_	373,648	280,236
Total other obligations						\$_	8,413,823	\$ 303,114
Total long-term obligations from discretely presented component unit - school board						\$ <u>_</u>	8,413,823	\$ 303,114

A = annual installments M= monthly installments SA=semi-annual installments

#### **NOTE 10—LEASES RECEIVABLE:**

The following is a summary of leases receivable transactions of the City for the year ended June 30, 2023:

	Beginning Balance		Increases/ Issuances		Decreases/ Retirements	Ending Balance	Lease Revenue	Interest Revenue
Carilion Clinic	\$ 300,787	\$_	-	-\$	27,478	\$ 273,309 \$	31,964 \$	5,002
Dabney S. Lancaster								
Community College	436,101		-		140,855	295,246	141,206	1,425
Advanced Drainage								
Systems	39,430		-		2,301	37,129	2,839	1,134
•	\$ 776,318	\$_	-	_\$	170,634	\$ 605,684 \$	176,009 \$	7,561

Lease Description	Lease Term Remaining	Payment Frequency	Discount Rate	Ending Balance	Amount Due Within One Year
Carilion Clinic	111 months	Monthly	1.75%	\$ 273,309	\$ 28,618
Dabney S. Lancaster Community College	37 months	Monthly	0.40%	295,246	141,414
Advanced Drainage Systems	169 months	Annually	3.00%	37,129 \$ 605,684	2,371 \$ 172,403

### **NOTE 11—PENSION PLANS:**

#### Plan Description

All full-time, salaried permanent employees of the City and (nonprofessional) employees of public school divisions are automatically covered by VRS Retirement Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the <u>Code of Virginia</u>, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

### **Benefit Structures**

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria, as detailed below.

a. Employees with a membership date before July 1, 2010, vested as of January 1, 2013, and have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of service credit or age 50 with at least 30 years of service credit. Non-hazardous duty employees may retire with a reduced benefit as early as age 55 with at least 5 years of service credit or age 50 with at least 10 years of service credit. Hazardous duty employees (law enforcement officers, firefighters, and sheriffs) are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.

## Benefit Structures (Continued)

- b. Employees with a membership date from July 1, 2010 to December 31, 2013, that have not taken a refund or employees with a membership date prior to July 1, 2010 and not vested before January 1, 2013, are covered under Plan 2, a defined benefit plan. Non-hazardous duty employees are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit or when the sum of their age and service equals 90. Non-hazardous duty employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. Hazardous duty employees are eligible for an unreduced benefit beginning at age 60 with at least 5 years of service credit or age 50 with at least 25 years of service credit. Hazardous duty employees may retire with a reduced benefit as early as age 50 with at least 5 years of service credit.
- c. Non-hazardous duty employees with a membership date on or after January 1, 2014 are covered by the Hybrid Plan combining the features of a defined benefit plan and a defined contribution plan. Plan 1 and Plan 2 members also had the option of opting into this plan during the election window held January 1 April 30, 2014 with an effective date of July 1, 2014. Employees covered by this plan are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of service credit, or when the sum of their age and service equal 90. Employees may retire with a reduced benefit as early as age 60 with at least 5 years of service credit. For the defined contribution component, members are eligible to receive distributions upon leaving employment, subject to restrictions.

## Average Final Compensation and Service Retirement Multiplier

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the employee's average final compensation multiplied by the employee's total service credit. Under Plan 1, average final compensation is the average of the employee's 36 consecutive months of highest compensation and the multiplier is 1.70% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under Plan 2, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the retirement multiplier is 1.65% for non-hazardous duty employees, 1.85% for sheriffs and regional jail superintendents, and 1.70% or 1.85% for hazardous duty employees as elected by the employer. Under the Hybrid Plan, average final compensation is the average of the employee's 60 consecutive months of highest compensation and the multiplier is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

## Cost-of-Living Adjustment (COLA) in Retirement and Death and Disability Benefits

Retirees with an unreduced benefit or with a reduced benefit with at least 20 years of service credit are eligible for an annual COLA beginning July 1 after one full calendar year from the retirement date. Retirees with a reduced benefit and who have less than 20 years of service credit are eligible for an annual COLA beginning on July 1 after one calendar year following the unreduced retirement eligibility date. Under Plan 1, the COLA cannot exceed 5.00%. Under Plan 2 and the Hybrid Plan, the COLA cannot exceed 3.00%. The VRS also provides death and disability benefits. Title 51.1 of the Code of Virginia, as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

## **Employees Covered by Benefit Terms**

As of the June 30, 2021 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Primary Government	Component Unit School Board (Nonprofessional)
Inactive members or their beneficiaries currently receiving benefits	85	27
Inactive members: Vested inactive members	16	3
Non-vested inactive members	15	24
Inactive members active elsewhere in VRS	31	9
Total inactive members	62	36
Active members	81	20
Total covered employees	228	83

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The City's contractually required employer contribution rate for the year ended June 30, 2023 was 16.11% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the City were \$621,852 and \$563,609 for the years ended June 30, 2023 and June 30, 2022, respectively.

The Component Unit School Board's contractually required employer contribution rate for nonprofessional employees for the year ended June 30, 2023 was 2.02% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Component Unit School Board's nonprofessional employees were \$6,321 and \$8,652 for the years ended June 30, 2023 and June 30, 2022, respectively.

### Net Pension Liability/Asset

The net pension liability (NPL)/ net pension asset (NPA) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement. No. 68, less that employer's fiduciary net position. The City's and Component Unit School Board's (nonprofessional) net pension liability/asset were measured as of June 30, 2022. The total pension liabilities used to calculate the net pension liability/asset were determined by an actuarial valuation performed as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022.

## Actuarial Assumptions - General Employees

The total pension liability for General Employees in the City's and Component Unit School Board's (nonprofessional) Retirement Plan was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation 2.50%

Salary increases, including inflation 3.50% – 5.35%

Investment rate of return 6.75%, net of pension plan investment

expense, including inflation

All Others (Non-10 Largest) – Non-Hazardous Duty: 15% of deaths are assumed to be service related Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

## Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

## Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

## CITY OF BUENA VISTA, VIRGINIA

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023 CONTINUED

## NOTE 11—PENSION PLANS: (CONTINUED)

## Actuarial Assumptions – General Employees (Continued)

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) – Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-	Update to Pub-2010 public sector mortality tables. For
retirement healthy, and disabled)	future mortality improvements, replace load with a
	modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set
	separate rates based on experience for Plan 2/Hybrid;
	changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and
	service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount rate	No change

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## Actuarial Assumptions – Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees with Hazardous Duty Benefits in the City's Retirement Plan was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation 2.50%

Salary increases, including inflation 3.50% – 4.75%

Investment rate of return 6.75%, net of pension plan investment

expense, including inflation

## Mortality rates:

All Others (Non-10 Largest) – Hazardous Duty: 45% of deaths are assumed to be service related Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally with a Modified MP-2020 Improvement Scale; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally with a Modified MP-2020 Improvement Scale; 110% of rates for males and females set forward 2 years

### Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

# Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

All Others (Non-10 Largest) – Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

# Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	5.71%	1.94%
Fixed Income	15.00%	2.04%	0.31%
Credit Strategies	14.00%	4.78%	0.67%
Real Assets	14.00%	4.47%	0.63%
Private Equity	14.00%	9.73%	1.36%
MAPS - Multi-Asset Public Strategies	6.00%	3.73%	0.22%
PIP - Private Investment Partnership	3.00%	6.55%	0.20%
Total	100.00%		5.33%
		Inflation	2.50%
	7.83%		

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023 CONTINUED

### NOTE 11—PENSION PLANS: (CONTINUED)

### Long-Term Expected Rate of Return (continued)

- \* The above allocation provides a one-year expected return of 7.83%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%.
- \*\* On October 10, 2019, the VRS Board elected a long-term rate or return of 6.75% which was roughly at the 40<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; the City and Component Unit School Board (nonprofessional) was also provided an opportunity to use an alternative employer contribution rate. For the year ended June 30, 2023, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from June 30, 2021 actuarial valuations, whichever was greater. Through the fiscal year ended June 30, 2022, the rate contributed by school division for the VRS Teacher Retirement Plan was subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. which was 100% of the actuarially determined contribution rate. From July 1, 2022 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

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# Changes in Net Pension Liability

	 Primary Government								
		In	crease (Decreas	e)					
	Total Pension Liability (a)		Plan Fiduciary Net Position (b)	_	Net Pension Liability (a) - (b)				
Balances at June 30, 2021	\$ 22,359,998	\$_	20,811,316	\$_	1,548,682				
Changes for the year:									
Service cost	\$ 397,221	\$	-	\$	397,221				
Interest	1,495,027		-		1,495,027				
Differences between expected									
and actual experience	22,787		-		22,787				
Contributions - employer	-		563,609		(563,609)				
Contributions - employee	-		172,205		(172,205)				
Net investment income	-		(17,730)		17,730				
Benefit payments, including refunds									
of employee contributions	(1,217,337)		(1,217,337)		-				
Administrative expenses	-		(12,961)		12,961				
Other changes	-		477		(477)				
Net changes	\$ 697,698	\$	(511,737)	\$	1,209,435				
Balances at June 30, 2022	\$ 23,057,696	\$_	20,299,579	\$_	2,758,117				

# Changes in Net Pension (Asset)

manges in Net Fension (Asset)	Component School Board (nonprofessional)								
	Increase (Decrease)								
	_	Total Pension Liability (a)		Plan Fiduciary Net Position (b)	_	Net Pension (Asset) (a) - (b)			
Balances at June 30, 2021	\$	1,628,238	\$_	2,068,735	\$_	(440,497)			
Changes for the year:									
Service cost	\$	34,828	\$	-	\$	34,828			
Interest		108,097		-		108,097			
Differences between expected and actual experience		(8,698)		-		(8,698)			
Contributions - employer Contributions - employee		-		8,653 18,170		(8,653) (18,170)			
Net investment income  Benefit payments, including refunds		-		(655)		655			
of employee contributions		(123,256)		(123,256)		-			
Administrative expenses		-		(1,311)		1,311			
Other changes		-	_	46	_	(46)			
Net changes	\$	10,971	\$	(98,353)	\$_	109,324			
Balances at June 30, 2022	\$	1,639,209	\$	1,970,382	\$_	(331,173)			

# Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the net pension liability (asset) of the City and Component Unit School Board (nonprofessional) using the discount rate of 6.75%, as well as what City's and Component Unit School Board's (nonprofessional) net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

			Rate		
	1% Decrease		Current Discount	1% Increase	
		(5.75%)	(6.75%)	(7.75%)	
City of Buena Vista, Virginia Net Pension Liability	\$	5,517,137 \$	2,758,117 \$	(327,284)	
Component Unit School Board (nonprofessional) Net Pension Asset	\$	(169,283) \$	(331,173) \$	(467,205)	

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2023, the City and Component Unit School Board (nonprofessional) recognized pension expense of \$186,453 and \$(15,787) respectively. At June 30, 2023, the City and Component Unit School Board (nonprofessional) reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

						Component Unit School				
	_	Primary Government				<b>Board (Nonprofessional)</b>				
	_	Deferred		Deferred	_	Deferred		Deferred		
		Outflows of		Inflows of		Outflows of		Inflows of		
	-	Resources		Resources	-	Resources		Resources		
Differences between expected and actual experience	\$	14,792	\$	238,257	\$	_	\$	3,228		
·	•	ŕ	*		*		Ψ	0,==0		
Change in assumptions		290,905		-		-		-		
Net difference between projected and actual earnings on pension plan investments		-		615,184		-		62,320		
Impact of change in proportional allocation		78,830		78,830		-		-		
Employer contributions subsequent to the measurement date	_	621,852	_	_	_	6,321				
Total	\$	1,006,379	\$	932,271	\$	6,321	\$	65,548		

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

\$621,852 and \$6,321 reported as deferred outflows of resources related to pensions resulting from the City's and Component Unit School Board's (nonprofessional) contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30,	Primary Government	Component Unit School Board (Nonprofessional)
2024	\$ (176,687) \$	(26,682)
2025	(241,126)	(24,762)
2026	(411,096)	(41,502)
2027	281,164	27,398
2028	-	-
Thereafter	-	-

#### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2022 Annual Comprehensive Financial Report (Annual Report). A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

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NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023 CONTINUED

### NOTE 11—PENSION PLANS: (CONTINUED)

### Component Unit School Board (Professional)

# Plan Description

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This is a cost-sharing multiple employer plan administered by the Virginia Retirement System (the system). Additional information related to the plan description is included in the first section of this note.

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each School Division's contractually required employer contribution rate for the year ended June 30, 2023 was 16.62% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$891,818 and \$835,504 for the years ended June 30, 2023 and June 30, 2022, respectively.

In June 2022, the Commonwealth made a special contribution of approximately \$442.4 million to the VRS Teacher Retirement Plan. This special payment was authorized by a budget amendment included in Chapter 1 of the 2022 Appropriation Act, and is classified as a non-employer contribution.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the school division reported a liability of \$5,354,385 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2022 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2022 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2022, the school division's proportion was 0.05624% as compared to 0.05409% at June 30, 2021.

For the year ended June 30, 2023, the school division recognized pension expense of \$(17,274). Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2022 measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

# Component Unit School Board (Professional) (continued)

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

At June 30, 2023, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	_	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience	\$	-	\$ 369,206
Change of assumptions		504,811	-
Net difference between projected and actual earnings on pension plan investments		-	698,100
Changes in proportion and differences between employer contributions and proportionate share of contributions		204,733	735,645
Employer contributions subsequent to the measurement date	_	891,818	 
Total	\$	1,601,362	\$ 1,802,951

\$891,818 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the fiscal year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year ended June 30	),	
2024	\$	(412,968)
2025		(437,176)
2026		(604,613)
2027		361,350
2028		-

### Component Unit School Board (Professional) (continued)

# **Actuarial Assumptions**

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation 2.50%

Salary increases, including inflation 3.50% – 5.95%

Investment rate of return 6.75%, net of pension plan investment

expense, including inflation

# Mortality rates:

#### Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

#### Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

#### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

# Mortality Improvement:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

# Component Unit School Board (Professional) (continued)

# Actuarial Assumptions (continued)

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

# **Net Pension Liability**

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2022, NPL amounts for the VRS Teacher Employee Retirement Plan are as follows (amounts expressed in thousands):

		Retirement Plan
Total Pension Liability	\$	54,732,329
Plan Fiduciary Net Position	_	45,211,731
Employers' Net Pension Liability (Asset)	\$	9,520,598
Plan Fiduciary Net Position as a Percentage	·	
of the Total Pension Liability		82.61%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

The long-term expected rate of return and discount rate information previously described also apply to this plan.

#### Component Unit School Board (Professional) (continued)

# Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the net pension liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

			Rate	
	1% Decrease		<b>Current Discount</b>	1% Increase
		(5.75%)	(6.75%)	(7.75%)
School division's proportionate share of the	_			
VRS Teacher Employee Retirement Plan				
Net Pension Liability	\$	9,563,341	\$ 5,354,385	\$ 1,927,369

#### Pension Plan Fiduciary Net Position

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2022 Annual Comprehensive Financial Report (Annual Report). A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### Primary Government and Component Unit School Board

### Aggregate Pension Information

		Primary Government						Component Unit School Board							
		Net Pension						Net Pension							
		Deferred		Deferred		Liability	Pension		Deferred		Deferred		Liability	F	Pension
	_	Outflows	_	Inflows		(Asset)	 Expense		Outflows	_	Inflows		(Asset)	E	xpense
VRS Pension Plans:															
Primary Government	\$	1,006,379	\$	932,271	\$	2,758,117	\$ 186,453	\$	-	\$	-	\$	- \$	\$	-
School Board Nonprofessional		-		-		-	-		6,321		65,548		(331,173)		(15,787)
School Board Professional	_	=	_	-	_	=	 -	_	1,601,362	_	1,802,951		5,354,385		(17,274)
Totals	\$	1,006,379	\$	932,271	\$	2,758,117	\$ 186,453	\$	1,607,683	\$	1,868,499	\$	5,023,212	\$	(33,061)

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023 CONTINUED

### NOTE 12—LINE OF DUTY ACT (LODA) (OPEB BENEFITS):

The Line of Duty Act (LODA) provides death and healthcare benefits to certain law enforcement and rescue personnel, and their beneficiaries, who were disabled or killed in the line of duty. Benefit provisions and eligibility requirements are established by title 9.1 Chapter 4 of the <u>Code of Virginia</u>. Funding of LODA benefits is provided by employers in one of two ways: (a) participation in the Line of Duty and Health Benefits Trust Fund (LODA Fund), administered by the Virginia Retirement System (VRS) or (b) self-funding by the employer or through an insurance company.

The City has elected to provide LODA benefits through an insurance company. The obligation for the payment of benefits has been effectively transferred from the City to VACORP. VACORP assumes all liability for the City's LODA claims that are approved by VRS. The pool purchases reinsurance to protect the pool from extreme claims costs.

The current-year OPEB expense for the insured benefits is defined as the amount of premiums or other payments required for the insured benefits for the reporting period in accordance with the agreement with the insurance company for LODA and a change in liability to the insurer equal to the difference between amounts recognized as OPEB expense and amounts paid by the employer to the insurer. The City's LODA coverage is fully covered or "insured" through VACORP. This is built into the LODA coverage cost presented in the annual renewals. The City's LODA premium for the year ended June 30, 2022 was \$30,279.

# NOTE 13—GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN):

#### Plan Description

The Group Life Insurance (GLI) Plan was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of the state agencies, teachers, and employees of participating political subdivisions are automatically covered by the VRS GLI Plan upon employment. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Plan. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured plan, it is not included as part of the GLI Plan OPEB.

The specific information for GLI OPEB, including eligibility, coverage and benefits is described below.

# Eligible Employees

The GLI Plan was established July 1, 1960, for state employees, teachers, and employees of political subdivisions that elect the plan. Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023 CONTINUED

# NOTE 13—GROUP LIFE INSURANCE (GLI) PLAN (OPEB PLAN): (CONTINUED)

#### Benefit Amounts

The GLI Plan is a defined benefit plan with several components. The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled. The accidental death benefit is double the natural death benefit. In addition to basic natural and accidental death benefits, the plan provides additional benefits provided under specific circumstances that include the following: accidental dismemberment benefit, seatbelt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option. The benefit amounts are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value. For covered members with at least 30 years of service credit, the minimum benefit payable was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for COLA was \$8,984 as of June 30, 2023.

#### **Contributions**

The contribution requirements for the GLI Plan are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Plan was 1.34% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.80% (1.34% x 60%) and the employer component was 0.54% (1.34% x 40%). Employers may elect to pay all or part of the employee contribution; however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2023, was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. City contributions to the GLI Plan were \$21,868 and \$20,167 for the years ended June 30, 2023 and June 30, 2022, respectively. School Board contributions to the Group Life Insurance Plan for professional employees were \$30,308 and \$28,175 for the years ended June 30, 2023 and June 30, 2022 respectively. School Board contributions to the Group Life Insurance Plan for nonprofessional employees were \$2,616 and \$2,156, for the years ended June 30, 2023 and June 30, 2022 respectively.

In June 2022, the Commonwealth made a special contribution of approximately \$30.4 million to the Group Life Insurance Plan. This special payment was authorized by a budget amendment included in Chapter 1 of the 2022 Appropriation Act, and is classified as a non-employer contribution.

# GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the GLI Plan OPEB

At June 30, 2023, the City reported a liability of \$206,743 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2022 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the GLI Plan for the year ended June 30, 2022, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2022, the participating employer's proportion was 0.01720% as compared to 0.01720% at June 30, 2021.

At June 30, 2023, the School Board reported liability of \$22,155 for nonprofessional employees and \$288,863 for professional employees for its proportionate share of the Net GLI OPEB Liability. At June 30, 2022, the participating employer's proportion for nonprofessional employees was 0.00180% as compared to 0.00180% at June 30, 2021. At June 30, 2022, the participating employer's proportion for School Board professional employees was 0.02400% as compared to 0.02310% at June 30, 2021.

# GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB (continued)

For the year ended June 30, 2023, the City recognized GLI OPEB expense of \$6,546, while the School Board recognized GLI OPEB expense of \$362 and \$(3,785) for nonprofessional and professional employees, respectively. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2023, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

		Primary Government				
	•	Deferred Outflows of Resources		Deferred Inflows of Resources		
Differences between expected and actual experience	\$	16,371	\$	8,294		
Net difference between projected and actual earnings on GLI OPEB plan investments		-		12,918		
Change of assumptions		7,711		20,138		
Changes in proportionate share		4,102		8,093		
Employer contributions subsequent to the measurement date	-	21,868		<del>-</del>		
Total	\$	50,052	\$	49,443		

	Component Unit School Board						
	Nonprofession	on	al Employees		Professiona	mployees	
	Deferred Outflows of Resources		Deferred Inflows of Resources		Deferred Outflows of Resources	(	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,754	\$	889	\$	22,874	\$	11,588
Net difference between projected and actual earnings on GLI OPEB plan investments	-		1,384		-		18,050
Change of assumptions	826		2,158		10,774		28,136
Changes in proportionate share	1,257		1,884		10,946		44,012
Employer contributions subsequent to the measurement date	2,616	_			30,308	_	
Total	\$ 6,453	\$	6,315	\$	74,902	\$_	101,786

# GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB (continued)

\$21,868, \$2,616 and \$30,308 for the City and School Board nonprofessional and professional employees respectively, reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Component	Jnit School	l Board
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Primary Go	over	nment	Nonprofessio	nal Em	nal Employees Professional Empl		ployees	
Year Ended June 30			Year Ended June 30			Year Ended June 30		
2024	\$	(4,916)	2024	\$	(734)	2024	\$	(16,963)
2025		(4,333)	2025		(723)	2025		(14,417)
2026		(11,325)	2026		(1,191)	2026		(22,529)
2027		840	2027		148	2027		(3,278)
2028		(1,525)	2028		22	2028		(5)
Thereafter		·	Thereafter		_	Thereafter		- ` ´

#### **Actuarial Assumptions**

. . .

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022. The assumptions include several employer groups as noted below. Salary increases and mortality rates included herein are for relevant employer groups. Information for other groups can be referenced in the VRS Annual Report.

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Inflation	2.50%
Salary increases, including inflation:	
Teachers	3.50%-5.95%
Locality - General employees	3.50%-5.35%
Locality - Hazardous Duty employees	3.50%-4.75%
Investment rate of return	6.75%, net of investment expenses, including inflation

### Actuarial Assumptions (continued)

# Mortality Rates - Teachers

#### Pre-Retirement:

Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

#### Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

#### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

# Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

#### Actuarial Assumptions (continued)

# Mortality Rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### Actuarial Assumptions (continued)

# Mortality Rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

# Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change to the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

# **NET GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2022, NOL amounts for the GLI Plan is as follows (amounts expressed in thousands):

	 GLI OPEB Plan
Total GLI OPEB Liability	\$ 3,672,085
Plan Fiduciary Net Position	 2,467,989
GLI Net OPEB Liability (Asset)	\$ 1,204,096
Plan Fiduciary Net Position as a Percentage	
of the Total GLI OPEB Liability	67.21%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	5.71%	1.94%
Fixed Income	15.00%	2.04%	0.31%
Credit Strategies	14.00%	4.78%	0.67%
Real Assets	14.00%	4.47%	0.63%
Private Equity	14.00%	9.73%	1.36%
MAPS - Multi-Asset Public Strategies	6.00%	3.73%	0.22%
PIP - Private Investment Partnership	3.00%	6.55%	0.20%
Total	100.00%		5.33%
		Inflation	2.50%
	Expected arithmet	ic nominal return**	7.83%

<sup>\*</sup>The above allocation provides a one-year return of 7.83%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%.

<sup>\*\*</sup> On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

#### **Discount Rate**

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2022, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. From July 1, 2022 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future periods of projected benefit payments to determine the total GLI OPEB liability.

# Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate					
	1% Decrease		<b>Current Discount</b>		1% Increase	
	(5.75%)		(6.75%)		(7.75%)	
City's proportionate share of the Group Life Insurance Plan Net OPEB Liability	\$ 300,836	\$	206,743	\$	130,704	
School Board's proportionate share of the Group Life Insurance Plan Net OPEB Liability - nonprofessional employees	\$ 32,239	\$	22,155	\$	14,007	
School Board's proportionate share of the Group Life Insurance Plan Net OPEB Liability - professional employees	\$ 420,329	\$	288,863	\$	182,620	

#### Group Life Insurance Program Fiduciary Net Position

Detailed information about the GLI Plan's Fiduciary Net Position is available in the separately issued VRS 2022 Annual Comprehensive Financial Report (Annual Report). A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

### Plan Description

The Political Subdivision Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision HIC Plan upon employment. This is an agent multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision HIC Plan OPEB, including eligibility, coverage and benefits is described below:

# Eligible Employees

The Political Subdivision Retiree HIC Plan was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and retire with at least 15 years of service credit. Eligible employees include full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan. These employees are enrolled automatically upon employment.

#### Benefit Amounts

The Political Subdivision Retiree HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45.00 per month. For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45.00 per month.

#### **HIC Plan Notes**

The monthly HIC benefit cannot exceed the individual premium amount. There is no HIC for premiums paid and qualified under LODA; however, the employee may receive the credit for premiums paid for other qualified health plans. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for the HIC as a retiree.

# Employees Covered by Benefit Terms

As of June 30, 2021 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	Number
Inactive members or their beneficiaries currently receiving	
benefits	12
Active members	18
Total covered employees	30

#### **Contributions**

The contribution requirements for active employees is governed §51.1-1402(E) of the Code of Virginia, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The City's contractually required employer contribution rate for the year ended June 30, 2023 was 1.02% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the City to the HIC Plan were \$4,942 and \$3,434 for the years ended June 30, 2023 and June 30, 2022, respectively.

#### **Net HIC OPEB Liability**

The City's net HIC OPEB liability was measured as of June 30, 2022. The total HIC OPEB liability was determined by an actuarial valuation performed as of June 30, 2021, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

### **Actuarial Assumptions**

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation 2.50%

Salary increases, including inflation:

Locality - General employees 3.50%-5.35%

Investment rate of return 6.75%, net of investment expenses,

including inflation

# Mortality Rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years

# Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables/ For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

### Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

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Asset Class (Strategy)	Long-term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	5.71%	1.94%
Fixed Income	15.00%	2.04%	0.31%
Credit Strategies	14.00%	4.78%	0.67%
Real Assets	14.00%	4.47%	0.63%
Private Equity	14.00%	9.73%	1.36%
MAPS - Multi-Asset Public Strategies	6.00%	3.73%	0.22%
PIP - Private Investement Partnership	3.00%	6.55%	0.20%
Total	100.00%		5.33%
		Inflation	2.50%
	Expected arithmet	ic nominal return**	7.83%

<sup>\*</sup>The above allocation provides a one-year return of 7.83%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%.

# **Discount Rate**

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ended June 30, 2022, the rate contributed by the entity for the HIC OPEB was 100% of the actuarially determined contribution rate. From July 1, 2022 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

<sup>\*\*</sup> On October 10, 2019, The VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

# Changes in Net HIC OPEB Liability

		Increase (Decrease)				
	-	Total HIC OPEB Liability (a)	Plan Fiduciary Net Position (b)		Net HIC OPEB Liability (Asset) (a) - (b)	
Balances at June 30, 2021	\$_	44,315 \$	3,461.00	\$	40,854	
Changes for the year: Service cost Interest Differences between expected and actual experience Assumption changes Contributions - employer Net investment income Benefit payments Administrative expenses Net changes	\$ \$_	556 \$ 2,961  (2,905) 2,843 - (1,998) - 1,457 \$	- - 3,605 (29) (1,998) (10)	_	556 2,961 (2,905) 2,843 (3,605) 29 - 10 (111)	
Balances at June 30, 2022	\$	45,772 \$	5,029.00	\$	40,743	

# Sensitivity of the City's HIC NET OPEB Liability to Changes in the Discount Rate

The following presents the City's HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the City's net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	_		Rate	
		1% Decrease	<b>Current Discount</b>	1% Increase
		(5.75%)	(6.75%)	(7.75%)
City's Net HIC OPEB Liability	\$	44,168 \$	40,743 \$	37,766

# HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to HIC Plan OPEB

For the year ended June 30, 2023, the City recognized HIC Plan OPEB expense of \$3,598. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to the City's HIC Plan from the following sources:

	_	Deferred Outflows of Resources	 Deferred Inflows of Resources
Differences between expected and actual experience	\$		\$ 2,189
Net difference between projected and actual earnings on HIC OPEB plan investments		66	-
Change in assumptions		2,891	-
Employer contributions subsequent to the measurement date		4,942	-
Total	\$	7,899	\$ 2,189

\$4,942 reported as deferred outflows of resources related to the HIC OPEB resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting period as follows:

Year Ended June 30,	_	
	_	
2024	\$	359
2025		357
2026		(15)
2027		67
2028		-
Thereafter		-

#### HIC Plan Data

Information about the VRS Political Subdivision HIC Plan is available in the separately issued VRS 2022 Annual Comprehensive Financial Report (Annual Report). A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/pdf/publications/2022-annual-report.pdf">http://www.varetire.org/pdf/publications/2022-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# Plan Description

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit (HIC) Plan was established pursuant to §51.1-1400 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Plan. This is a cost-sharing multiple-employer plan administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher HIC Plan OPEB, including eligibility, coverage, and benefits is described below.

# Eligible Employees

The Teacher Employee Retiree HIC Plan was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit. Eligible employees include full-time permanent (professional) salaried employees of public school divisions covered under VRS. These employees are enrolled automatically upon employment.

#### Benefit Amounts

The Teacher Employee HIC Plan is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For Teacher and other professional school employees who retire with at least 15 years of service credit, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount. For Teacher and other professional school employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is either: \$4.00 per month, multiplied by twice the amount of service credit, or \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

#### **HIC Plan Notes**

The monthly HIC benefit cannot exceed the individual premium amount. Employees who retire after being on long-term disability under VLDP must have at least 15 years of service credit to qualify for HIC as a retiree.

#### **Contributions**

The contribution requirements for active employees is governed by §51.1-1401(E) of the <u>Code of Virginia</u>, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2023 was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Credit Plan. This rate was the final approved General Assembly rate, which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee HIC Plan were \$67,912 and \$63,132 for the years ended June 30, 2023 and June 30, 2022, respectively.

In June 2022, the Commonwealth made a special contribution of approximately \$12 million to the VRS Teacher HIC Plan. This special payment was authorized by a budget amendment included in Chapter 1 of the 2022 Appropriation Act, and is classified as a non-employer contribution.

# Teacher Employee HIC Plan OPEB Liabilities, Teacher Employee HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB

At June 30, 2023, the school division reported a liability of \$699,216 for its proportionate share of the VRS Teacher Employee HIC Net OPEB Liability. The Net VRS Teacher Employee HIC OPEB Liability was measured as of June 30, 2022 and the total VRS Teacher Employee HIC OPEB liability used to calculate the Net VRS Teacher Employee Health Insurance Credit OPEB Liability was determined by an actuarial valuation performed ad of June 30, 2021 and rolled forward to the measurement date of June 30, 2022. The school division's proportion of the Net VRS Teacher Employee HIC OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee HIC OPEB plan for the year ended June 30, 2022, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2022, the school division's proportion of the VRS Teacher Employee Health Insurance Credit Program was .05598% as compared to 0.05385% at June 30, 2021.

For the year ended June 30, 2023, the school division recognized VRS Teacher Employee HIC OPEB expense of \$33,464. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Net OPEB expense was related to deferred amounts from changes in proportionate share and differences between actual and expected contributions.

At June 30, 2023, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC OPEB from the following sources:

	-	Deferred Outflows of Resources	of Resources
Differences between expected and actual experience	\$	- \$	28,501
Net difference between projected and actual			
earnings on Teacher HIC OPEB plan investments		-	702
Change of assumptions		20,428	1,786
Change in proportionate share and differences			
between actual and expected contributions		23,701	105,750
Employer contributions subsequent to the			
measurement date		67,912	
Total	\$	112,041 \$	136,739

Teacher Employee HIC Plan OPEB Liabilities, Teacher Employee HIC Plan OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Teacher Employee HIC Plan OPEB: (continued)

\$67,912 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

<u>re</u>	ar Ended June	<del>)</del> 30,	
	2024	\$	(24,550)
	2025		(22,732)
	2026		(18,882)
	2027		(13,913)
	2028		(12,387)
	Thereafter		(146)

Voor Ended June 20

#### **Actuarial Assumptions**

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee HIC Plan was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation 2.50%

Salary increases, including inflation:

Teacher employees 3.50%-5.95%

Investment rate of return 6.75%, net of investment expenses,

including inflation

#### Actuarial Assumptions (continued)

## **Mortality Rates - Teachers**

#### Pre-Retirement:

Pub-2010 Amount Weighted Teacher Employee Rates projected generationally; 110% of rates for males

#### Post-Retirement:

Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females

#### Post-Disablement:

Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally

### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed ifnal retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

# Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee HIC Plan represents the plan's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2022, NOL amounts for the VRS Teacher Employee HIC Plan is as follows (amounts expressed in thousands):

	Teacher Employee HIC OPEB Plan
Total Teacher Employee HIC OPEB Liability Plan Fiduciary Net Position	\$ 1,470,891 221,845
Teacher Employee net HIC OPEB Liability (Asset)	\$ 1,249,046
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability	15.08%

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# Long-Term Expected Rate of Return

The long-term expected rate of return on the VRS System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-term Expected Rate of Return	Weighted Average Long-term Expected Rate of Return*
Public Equity	34.00%	5.71%	1.94%
Fixed Income	15.00%	2.04%	0.31%
Credit Strategies	14.00%	4.78%	0.67%
Real Assets	14.00%	4.47%	0.63%
Private Equity	14.00%	9.73%	1.36%
MAPS - Multi-Asset Public Strategies	6.00%	3.73%	0.22%
PIP - Private Investment Partnership	3.00%	6.55%	0.20%
Total	100.00%		5.33%
		Inflation	2.50%
	Expected arithmet	ic nominal return**	7.83%

<sup>\*</sup>The above allocation provides a one-year return of 7.83%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%.

### Long-Term Expected Rate of Return (continued)

\*\* On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75% which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

#### **Discount Rate**

The discount rate used to measure the total Teacher Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ended June 30, 2022, the rate contributed by each school division for the VRS Teacher Employee HIC Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2022 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

# Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the VRS Teacher Employee HIC Plan net HIC OPEB liability using the discount rate of 6.75%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	Rate								
	1% Decrease		<b>Current Discount</b>		1% Increase				
	(5.75%)		(6.75%)		(7.75%)				
School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan				· <u> </u>					
Net HIC OPEB Liability	\$ 788,025	\$	699,216	\$	623,936				

#### Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee HIC Plan's Fiduciary Net Position is available in the separately issued VRS 2022 Annual Comprehensive Financial Report (Annual Report). A copy of the 2022 VRS Annual Report may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2022-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# NOTE 16—MEDICAL, DENTAL, AND PRESCRIPTION INSURANCE - PAY AS YOU GO (OPEB PLAN):

#### Plan Description

In addition to the pension benefits described in Note 11, the City administers a single-employer defined benefit healthcare plan, the City of Buena Vista OPEB Plan. The plan provides post-employment health care benefits to all eligible permanent employees who meet the requirements under the County's pension plans. The plan does not issue a publicly available financial report.

The School Board also administers a single-employer defined benefit healthcare plan, the City of Buena Vista School Board OPEB Plan. Similar to the City of Buena Vista OPEB Plan, this plan provides post-employment health care benefits to all eligible permanent employees who meet the requirements under the School Board's pension plans. The School Board plan does not issue a publicly available financial report.

#### Benefits Provided

Post-employment benefits are provided to eligible retirees include Medical, Dental, and Prescription insurance. The benefits that are provided for active employees are the same for eligible retirees, spouses and dependents of eligible retirees. All permanent employees of the County who meet eligibility requirements of the pension plan are eligible to receive post-employment health care benefits if they have at least 5 years of service with the County. All permanent employees of the School Board who meet eligibility requirements of the pension plan are eligible to receive post-employment health care benefits if they have at least 10 years of service with the School Board.

# Plan Membership

At July 1, 2022 (the measurement date), the following employees were covered by the benefit terms:

	Primary Government	Component Unit School Board
Total active employees with coverage	72	112
Total retirees with coverage	5	13
Total	77	125

#### **Contributions**

The City and School Board do not pre-fund benefits; therefore, no assets are accumulated in a trust fund. The current funding policy is to pay benefits directly from general assets on a pay-as-you-go basis. The funding requirements are established and may be amended by the County or the School board for the respective plans. The amount paid by the City for OPEB as the benefits came due during the year ended June 30, 2023 was \$45,000. The amount paid by the School Board for OPEB as the benefits came due during the year ended June 30, 2023 was \$93,000.

# NOTE 16—MEDICAL, DENTAL, AND PRESCRIPTION INSURANCE – PAY AS YOU GO (OPEB PLAN): (CONTINUED)

### Total OPEB Liability

The City's and School Board's total OPEB liabilities were measured as of July 1, 2022. The total OPEB liabilities were determined by actuarial valuations as of July 1, 2021.

### **Actuarial Assumptions**

The total OPEB liability in the July 1, 2021 actuarial valuations for the County and for the School Board were determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified.

Salary Increases 2.50% per year for general salary inflations

Discount Rate The discount rate has been set to equal 3.69% and

represents the Municipal GO AA 20-year yield curve rate as

of July 1, 2022

Investment Rate of Return N/A

Mortality rates for Active employees and healthy retirees were based on a RP-2014 Mortality Table, fully generational with base year 2006, projected using two-dimensional mortality improvement scale MP-2021.

The date of the most recent actuarial experience study for which significant assumptions were based is not available.

#### Discount Rate

The discount rate used when OPEB plan investments are insufficient to pay for future benefit payments is selected from a range of 20-Year Municipal Bond Indices and include the Bond Buyer 11-Bond GO Index, the S&P Municipal Bond 20-Year High Grade Rate Index, and the Fidelity 20-Year GO Municipal Bond Index. The final equivalent single discount rate used for this year's valuation is 3.69% as of the end of the fiscal year with the expectation that the County and School Board will continue contributing the Actuarially Determined Contribution and paying the pay-go cost.

#### Changes in Total OPEB Liability

	_	Primary Government Total OPEB Liability	Component Unit School Board Total OPEB Liability
Balances at June 30, 2021	\$	1,348,000 \$	2,009,000
Changes for the year:			
Service cost		53,000	109,000
Interest		26,000	40,000
Difference between expected			
and actual experience		5,000	(195,000)
Changes of assumptions		(274,000)	(279,000)
Benefit payments	_	(45,000)	(93,000)
Net changes	_	(235,000)	(418,000)
Balances at June 30, 2022	\$_	<u>1,113,000</u> \$	1,591,000

# NOTE 16—MEDICAL, DENTAL, AND PRESCRIPTION INSURANCE – PAY AS YOU GO (OPEB PLAN): (CONTINUED)

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following amounts present the total OPEB liabilities of the County and School Board, as well as what the total OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower (0.92%) or one percentage point higher (2.92%) than the current discount rate:

			Rate			
	1% Decrease (2.69%)		Current Discount Rate (3.69%)	1% Increase (4.69%)		
Pri \$	mary Government 1,232,000	\$	1,113,000	\$	1,006,000	
Co	mponent Unit Schoo	ΙBα	oard			
\$	1,706,000	\$	1,591,000	\$	1,486,000	

# Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liabilities of the County and School Board, as well as what the total OPEB liabilities would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

			Rate				
			<b>Healthcare Cost</b>				
	1% Decrease		Trend		1% Increase		
(5.75% increasing		(6.75% increasing	(7.75% increasing				
	to 4.00%)		to 5.00%)	to 6.00%)			
Pr \$	imary Government 986,000	\$	1,113,000	\$	1,260,000		
Component Unit School Board							
\$	1,439,000	\$	1,591,000	\$	1,770,000		

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# NOTE 16—MEDICAL, DENTAL, AND PRESCRIPTION INSURANCE – PAY AS YOU GO (OPEB PLAN): (CONTINUED)

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2023, the Primary Government recognized OPEB expense in the amount of \$46,000. The School Board recognized OPEB expense in the amount of \$259,000. At June 30, 2023, the Primary Government and School Board reported deferred outflows of resources and deferred inflows of resources related to the OPEB Plan from the following sources:

		Primary (	Gov	vernment
	•	Deferred Outflows of Resouces		Deferred Inflows of Resources
Differences between expected and actual experience Net difference between projected and actual	\$	74,000	\$	50,000
earnings on OPEB plan investments Employer contributions subsequent to the		132,000		214,000
measurement date		45,000		-
Total	\$	251,000	\$	264,000
		Component U	nit	School Board
		Component U Deferred Outflows of Resouces		School Board  Deferred Inflows  of Resources
Differences between expected and actual experience Net difference between projected and actual	\$	Deferred Outflows		Deferred Inflows
·	\$	Deferred Outflows of Resouces		Deferred Inflows of Resources
Net difference between projected and actual	\$	Deferred Outflows of Resouces 424,000		Deferred Inflows of Resources 162,000
Net difference between projected and actual earnings on OPEB plan investments	\$	Deferred Outflows of Resouces 424,000		Deferred Inflows of Resources 162,000

Amounts reported as deferred inflows of resources related to the OPEB Plan will be recognized in OPEB expense in future reporting periods as follows:

Primary Govern	ment		Component Unit Sc	l Board	
Year Ended June 30,			Year Ended June 30,		
2024	\$	(29,000)	2024	\$	158,000
2025		1,000	2025		86,000
2026		(13,000)	2026		(32,000)
2027		(17,000)	2027		(10,000)
2028		-	2028		-
Thereafter		-	Thereafter		_

Additional disclosures on changes in net OPEB liability, related ratios, and employer contributions can be found on the required supplementary information following the notes to the financial statements.

# NOTE 17—SUMMARY OF POSTEMPLOYMENT BENEFIT (OPEB) PLANS:

The following is a summary of the City's OPEB plans as of June 30, 2023:

	Deferred Outflows	Deferred Inflows	Net OPEB Liability	OPEB Expense
VRS OPEB Plans:				 
Group Life Insurance Program (Note 13):				
City \$	50,052	\$ 49,443	\$ 206,743	\$ 6,546
School Board Nonprofessional	6,453	6,315	22,155	362
School Board Professional	74,902	101,786	288,863	(3,785)
Health Insurance Credit Program (Note 14)	7,899	2,189	40,743	3,598
Teacher Health Insurance Credit Program (Note 15)	112,041	136,739	699,216	33,464
City Stand-Alone Plan (Note 16)	251,000	264,000	1,113,000	46,000
School Stand-Alone Plan (Note 16)	668,000	 373,000	 1,591,000	 259,000
Totals \$	1,170,347	\$ 933,472	\$ 3,961,720	\$ 345,185

# NOTE 18—DEFERRED, UNAVAILABLE, AND UNEARNED REVENUE:

Deferred and unavailable revenue represent amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Deferred and unavailable revenue in the government-wide financial statements and fund financial statements totaling \$1,186,683, and \$2,458,946, respectively is comprised of the following:

	Government-wide Financial Statements		Fund Financial Statements
Primary Government deferred/unavailable property tax revenue: Unavailable revenue representing uncollected property tax billings for which asset recognition criteria has not been met. The uncollected tax billings are not available for the funding of current expenditures. \$	_	\$	1,272,263
Unavailable revenue representing uncollected property tax billings for the second half of calendar year 2022. The uncollected tax billings are not available for the funding of	990,760		990,760
Deferred prepaid property tax revenues representing collections received for property taxes that are applicable to the subsequent budget year.	195,923	_	195,923
Total primary government deferred/unavailable revenue \$	1,186,683	\$	2,458,946

Unearned revenue reported in the primary government is comprised of lease revenue of \$142,327 and \$4,316,424 in American Rescue Plan unspent as of June 30, 2023.

### **NOTE 19—CONTINGENT LIABILITIES:**

Federal programs in which the City and its component unit participate were audited in accordance with the Uniform Guidance. Pursuant to the provisions of this circular all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowances of current grant program expenditures, if any, would be immaterial.

Pursuant to the terms of an annexation agreement, the City is obligated to make certain improvements to the City infrastructure. While the exact cost of these improvements is unknown, the cost will be significant.

The City along with the City of Lexington and County of Rockbridge, have entered into an agreement with the Rockbridge Regional Public Safety Communications Center, for the purpose of providing contributions for the payment of debt associated with its radio upgrade project through June 30, 2030. Each locality will contribute a percentage of the total cost of the upgrade based upon its annual assessed value of real estate. The County of Rockbridge is serving as fiscal agent for the radio upgrade project. The amount owed by the Rockbridge Regional Public Safety Communications Center on the finance purchase obligation at June 30, 2023 was \$3,752,335 and an annual payment of \$757,744 will be paid by the Center through June 2030.

### **NOTE 20—HEALTH INSURANCE FUND:**

The Buena Vista City School Board maintains an internal service fund entitled Health Insurance Fund that has been included in the discretely presented component unit financial statements. The purpose of this fund is to disclose the School Board's self-insured health insurance transactions for the fiscal year as required by GASB 10. The School Board uses Jefferson Health Plan as the administrator of their self-insured plan. The Health Insurance fund pays Jefferson Health Plan an administrative fee for these services. This fund serves the School Board component unit and accounts for the health insurance activities of the aforementioned funds but does not constitute a transfer of risk from the City.

Significant losses, over \$80,000, are covered by commercial insurance. Stop loss insurance coverage began in October 2015. During fiscal year 2023, there were no settlement amounts exceeding coverage.

The School Board records an estimated liability for indemnity health care claims. Claims liabilities are based on estimates of the ultimate cost of reported claims and an estimate for claims incurred but not reported (IBNR) based on historical experience.

Jefferson Health has established a liability for both reported and unreported events, which includes estimates of both future payments of losses and related claim adjustment expenses. At June 30, 2023 the plan liability was \$114,315. The net position of the Plan maintained by the School Board can be found on Exhibit 42. The following represents the change in approximate aggregate liabilities for the fund:

	Beginning of			Balance at
	Fiscal Year	Claims and		Fiscal Year End
	(Surplus)	Changes in	Claim	(Surplus)
_	Liability	Estimates	Payments	Liability
2022-2023 \$	338,529 \$	2,066,443 \$	2,290,657 \$	114,315
2021-2022	469,566	1,957,345	2,088,382	338,529
2020-2021	494,441	1,925,129	1,950,004	469,566
2019-2020	255,014	1,738,674	1,499,247	494,441
2018-2019	266,644	1,595,629	1,607,259	255,014
2017-2018	65,610	1,276,827	1,075,793	266,644
2016-2017	257,379	1,400,789	1,592,558	65,610

# NOTE 21—CAPITAL ASSETS:

Capital asset activity for the year ended June 30, 2023 was as follows:

# **Primary Government**

Governmental activities	_	Balance July 1, 2022	Increases	Decreases/ Transfers/ Reclassifications	Balance June 30, 2023
Capital assets not being depreciated: Land Construction in progress	\$_	2,146,648 \$	79,715 § 1,130,669	S - \$ 	2,226,363 1,130,669
Total capital assets not being depreciated	\$_	2,146,648_\$	1,210,384	S\$	3,357,032
Capital assets being depreciated: Buildings and improvements Infrastructure Machinery and equipment	\$	13,254,140 \$ 29,299,327 4,412,977	117,985 \$ - 820,847	(417,292)	5,872,125 29,299,327 4,816,532
Lease equipment Total capital assets being depreciated	<b>\$</b> -	125,782 47,092,226 \$	938,832	(5,505) (7,922,797) \$	120,277 40,108,261
Accumulated depreciation/amortization:	Ψ_	Ψ1,032,220 Ψ	000,002_0	(1,322,131) Ψ	40,100,201
Buildings and improvements Infrastructure	\$	(5,632,477) (26,941,006)	(152,011) (104,943)	2,850,000 -	(2,934,488) (27,045,949)
Machinery and equipment		(2,908,696)	(407,872)	269,919	(3,046,649)
Lease equipment Total accumulated depreciation	<b>\$</b> -	(44,035) (35,526,214) \$	(43,590) (708,416) \$	5,505 3,125,424 \$	(82,120)
Capital assets being depreciated, net	ς \$	11,566,012 \$	230,416		(33,109,206) 6,999,055
Governmental activities	Ψ-	11,000,012 φ	200,110	<u>(1,101,010)</u> φ	0,000,000
capital assets, net	\$ _	13,712,660 \$	1,440,800	(4,797,373) \$	10,356,087
Business-type activities	_	Balance July 1, 2022	Increases	Decreases/ Transfers/ Reclassifications	Balance June 30, 2023
Capital assets not being depreciated: Land	\$	1,364,900 \$	- \$	(1,360,000) \$	4,900
Total capital assets not	· <u>-</u>		·		<u> </u>
being depreciated	\$ <u>_</u>	1,364,900 \$	\$	(1,360,000) \$	4,900
Capital assets being depreciated: Infrastructure Buildings and improvements Machinery and equipment	\$	22,564,591 \$ 722,543 1,285,942	- \$ - 29,165	(5,859,700) \$ (722,543) (482,472)	16,704,891 - 832,635
Total capital assets being depreciated	<b>\$</b> —	24,573,076 \$	29,165 \$		17,537,526
Accumulated depreciation/amortization: Infrastructure Buildings and improvements	\$	(12,121,314) (361,146)	(304,962)	376,239 361,146	(12,050,037)
Machinery and equipment Total accumulated depreciation	<u> </u>	(987,613) (13,470,073) \$	(87,971) (392,933) \$	463,077 1,200,462 \$	(612,507) (12,662,544)
Capital assets being depreciated, net	\$ <b>–</b>	11,103,003 \$	(363,768) \$	(5,864,253) \$	4,874,982
Governmental activities capital assets, net	\$ <u></u>	12,467,903 \$	(363,768) \$	(7,224,253) \$	4,879,882

## NOTE 21—CAPITAL ASSETS: (CONTINUED)

## **Primary Government (continued)**

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government administration	\$	185,531
Judicial administration		8,572
Public safety		124,949
Public works		271,725
Health and welfare		7,855
Education		35,949
Parks, recreation, and cultural	_	73,835
Total depreciation/amortization expense - governmental activities	\$_	708,416
Business-type activities:		
Water	\$	328,837
Sewer	_	64,096
Total depreciation expense - business-type activities	\$	392,933

## **Discretely Presented Component Unit School Board**

		Balance July 1, 2022		Increases		Decreases	Transfers/ Reclassifications	Balance June 30, 2023
Governmental activities								
Capital assets not being depreciated:								
Land and land improvements	\$	4,634	\$	-	\$	- \$	- \$	4,634
Construction in progress		90,995	_	-	_	(90,995)		
Total capital assets not			-		_			
being depreciated	\$	95,629	\$	-	\$_	(90,995) \$	s\$	4,634
Capital assets being depreciated:								
Buildings and improvements	\$	7,983,844	\$	366,757	\$	- \$	7,500,000 \$	15,850,601
Machinery and equipment		2,048,550		558,070		(54,114)	417,292	2,969,798
Lease equipment	_	89,809		-				89,809
Total capital assets being depreciated	\$_	10,122,203	\$	924,827	\$_	(54,114)	5 7,917,292 \$	18,910,208
Accumulated depreciation/amortization:								
Buildings and improvements	\$	(4,816,187)		(324,778)		-	(2,850,000)	(7,990,965)
Machinery and equipment		(925,726)		(332,790)		26,087	(269,919)	(1,502,348)
Lease equipment	_	(28,981)		(30,360)				(59,341)
Total accumulated depreciation	\$_	(5,770,894)		(687,928)		26,087 \$		
Capital assets being depreciated, net	\$_	4,351,309	\$	236,899	\$_	(28,027) \$	4,797,373 \$	9,357,554
Governmental activities								
capital assets, net	\$ _	4,446,938	\$	236,899	\$	(119,022)	4,797,373 \$	9,362,188

Depreciation/amortization expense for the Component Unit School Board was \$687,928 for the year ended June 30, 2023 and was charged to the education function.

The City retains 100% of the value of School Board assets financed with general City debt on the City's books until the related debt associated with each asset is fully defeased. The City transferred \$4,797,373 in net capital assets to the school board during fiscal year 2023 as a result of final pay off of principal debt related to the capital assets.

### NOTE 21—CAPITAL ASSETS: (CONTINUED)

### Discretely Presented Component Unit Economic Development Authority of Buena Vista

		Balance July 1, 2022	Increases		Decreases/ Transfers/ Reclassifications	Balance June 30, 2023
Governmental activities	_					
Capital assets not being depreciated:						
Land	\$_	1,107,200 \$	_	\$_	-	\$ 1,107,200
Total capital assets						
not being depreciated	\$_	1,107,200 \$		\$	-	\$ 1,107,200
Capital assets being depreciated:						
Infrstructure	\$_	862,439 \$		\$	-	\$ 862,439
Total capital assets being depreciated	\$_	862,439 \$	_	\$_	-	\$ 862,439
Accumulated depreciation:						
Infrstructure	\$_	(43,122) \$	(21,561)	\$	-	\$ (64,683)
Total accumulated depreciation	\$_	(43,122) \$	(21,561)	\$		\$ (64,683)
Capital assets being depreciated, net	\$_	<u>819,317</u> \$	(21,561)	\$	-	\$ 797,756
Governmental activities						
capital assets, net	\$_	<u>1,926,517</u> \$	(21,561)	\$_		\$ 1,904,956

### **NOTE 22—RISK MANAGEMENT:**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City joined together with other local governments in Virginia to form the Virginia Municipal Group Self Insurance Association, a public entity risk pool currently operating as a common risk management and insurance program for participating local governments. The City pays an annual premium to the association for its workers compensation, auto property, liability, flood, and crime coverage.

In the event of the loss, deficit or depletion of all available excess insurance, the Association may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The City continues to carry commercial insurance for all other risks of loss, including general liability and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **NOTE 23—ARBITRAGE REBATE COMPLIANCE:**

As of June 30, 2023, and for the year then ended, the City was not liable for any amounts due under current rules governing arbitrage earnings.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2023 CONTINUED

## NOTE 24—ACA SETTLEMENT/GAIN FROM DISPOSAL OF OPERATIONS:

On January 13<sup>th</sup>, 2022, the City reached a settlement with ACA Financial Guaranty Corporation (ACA) for its lawsuit against the City for its default on \$9.2 million in lease revenue bonds issued in 2005 to refund debt the City had incurred building Vista Links golf course. As part of the settlement, the City transferred \$397,000 to an escrow account maintained by the City's legal counsel to be paid to ACA at closing. On August 9<sup>th</sup>, 2022, the golf course was deeded directly to Ranch Golf Club, LLC and \$72,000 of the escrow funds were returned to the City. At the time of closing, the bonds were redeemed in full. Long term obligations settled under the agreement included US Bank Bonds in the amount of \$8,235,000, accrued interest on the US Bank bonds in the amount of \$3,602,636 and the balance owed under a loan forbearance agreement with ACA in the amount of \$1,201,841. The City relinquished property and equipment net of accumulated depreciation in the amount of \$7,213,908. A total of \$325,000 was paid to ACA at closing, resulting in a gain from disposal of the golf course operations in the amount of \$5,500,569.

### **NOTE 25—UPCOMING PRONOUNCEMENTS:**

Statement No. 99, *Omnibus* 2022, addresses (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The effective dates differ based on the requirements of the Statement, ranging from April 2022 to for fiscal years beginning after June 15, 2023.

Statement No. 100, Accounting Changes and Error Corrections – an amendment of GASB Statement No. 62, provides more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability for accounting changes and error corrections. The requirements of this Statement are effective for fiscal years beginning after June 15, 2023.

Statement No. 101, *Compensated Absences*, updates the recognition and measurement guidance for compensated absences. It aligns the recognition and measurement guidance under a unified model and amends certain previously required disclosures. The requirements of this Statement are effective for fiscal years beginning after December 19, 2023.

Implementation Guide No. 2021-1, *Implementation Guidance Update—2021*, with dates ranging from reporting periods beginning after June 15, 2022 to reporting periods beginning after June 15, 2023.

Implementation Guide No. 2023-1, *Implementation Guidance Update*—2023, effective for fiscal years beginning after June 15, 2023.

Management is currently evaluating the impact these standards will have on the financial statements when adopted.

# **REQUIRED SUPPLEMENTARY INFORMATION**

Note to Required Supplementary Information:

Presented budgets were prepared in accordance with accounting principles generally accepted in the United States of America.

General Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Year Ended June 30, 2023

	_	Budgeted	Amounts	•	Variance with Final Budget -	
		Original	Final		Actual Amounts	Positive (Negative)
REVENUES						
General property taxes	\$	6,692,980 \$			6,935,334 \$	242,354
Other local taxes		1,831,910	1,831,910		2,044,205	212,295
Permits, privilege fees, and regulatory licenses		42,775	42,775		33,889	(8,886)
Fines and forfeitures		71,720	71,720		38,102	(33,618)
Revenue from the use of money and property		209,847	209,847		205,980	(3,867)
Charges for services		814,483	814,483		712,135	(102,348)
Miscellaneous		52,550	75,801		62,162	(13,639)
Recovered costs		-	-		33,527	33,527
Intergovernmental: Commonwealth		E 1E7 706	E 240 E20		E 444 27E	170 046
Federal		5,157,726 191,170	5,240,529 2,488,236		5,411,375 2,554,489	170,846 66,253
Total revenues	\$	15,065,161 \$			18,031,198 \$	
Total revenues	Ψ_	15,005,101 φ	17,400,201	-Ψ_	10,051,190 φ	302,917
EXPENDITURES						
Current:						
General government administration	\$	1,554,417 \$	1,554,417	\$	1,475,994 \$	78,423
Judicial administration		1,006,609	1,097,000		1,211,550	(114,550)
Public safety		3,386,271	3,834,045		3,788,714	45,331
Public works		2,766,135	3,287,714		3,027,207	260,507
Health and welfare		2,525,740	2,596,455		2,525,316	71,139
Education		2,330,211	2,330,211		1,310,325	1,019,886
Parks, recreation, and cultural		147,327	147,327		150,786	(3,459)
Community development		526,614	635,249		632,395	2,854
Debt service:						
Principal retirement		109,176	109,176		200,324	(91,148)
Interest and other fiscal charges		113,054	113,054		142,180	(29,126)
Total expenditures	\$_	14,465,554 \$	15,704,648	_\$_	14,464,791 \$	1,239,857
Excess (deficiency) of revenues over (under)						
expenditures	\$	599,607 \$	1,763,633	\$	3,566,407 \$	1,802,774
OTHER FINANCING SOURCES (USES)						
Transfers in	\$	10,000 \$	•		- \$	, ,
Transfers out		(351,843)	(351,843)	)	(2,703,970)	(2,352,127)
Debt transferred from discontinued operations		-	-		585,127	585,127
Capital assets from discontinued operations		-	-		(10,344)	(10,344)
Pension and OPEB items from discontinued operations	³ . —	<del>-</del>			154,781	154,781
Total other financing sources (uses)	\$_	(341,843) \$	(341,843	_\$_	(1,974,406)	(1,632,563)
Net change in fund balances	\$	257,764 \$	1,421,790	\$	1,592,001 \$	5 170,211
Fund balances - beginning	Ψ	(257,764)	(1,421,790		2,720,495	4,142,285
Fund balances - ending	\$_	- ( <del>237,704)</del> - \$		<sup>_</sup> \$_	4,312,496	
	~=			= ~=	.,,	.,312,100

Schedule of Changes in Net Pension Liability and Related Ratios Primary Government Pension Plans

For the Measurement Dates of June 30, 2014 through June 30, 2022

		2022	2021	2020	2019	2018
Total pension liability	_					
Service cost	\$	397,221 \$	423,628 \$	424,055 \$	405,680 \$	416,975
Interest		1,495,027	1,423,871	1,394,209	1,333,809	1,289,662
Changes of assumptions		-	890,709	-	581,508	-
Differences between expected						
and actual experience		22,787	(725,814)	(91,708)	354,955	56,071
Benefit payments	_	(1,217,337)	(1,493,556)	(1,080,679)	(1,070,157)	(1,193,913)
Net change in total pension liability	\$	697,698 \$	518,838 \$	645,877 \$	1,605,795 \$	568,795
Total pension liability - beginning		22,359,998	21,841,160	21,195,283	19,589,488	19,020,693
Total pension liability - ending (a)	\$	23,057,696 \$	22,359,998 \$	21,841,160 \$	21,195,283 \$	19,589,488
	_					
Plan fiduciary net position						
Contributions - employer	\$	563,609 \$	534,551 \$	509,480 \$	499,822 \$	420,150
Contributions - employee		172,205	164,372	167,622	174,786	156,960
Net investment income		(17,730)	4,583,858	325,913	1,083,991	1,155,010
Benefit payments		(1,217,337)	(1,493,556)	(1,080,679)	(1,070,157)	(1,193,913)
Administrator charges		(12,961)	(11,860)	(11,174)	(10,858)	(10,265)
Other		477	427	(384)	(683)	(1,021)
Net change in plan fiduciary net position	\$	(511,737) \$	3,777,792 \$	(89,222) \$	676,901 \$	526,921
Plan fiduciary net position - beginning		20,811,316	17,033,524	17,122,746	16,445,845	15,918,924
Plan fiduciary net position - ending (b)	\$	20,299,579 \$	20,811,316 \$	17,033,524 \$	17,122,746 \$	16,445,845
	_					
City's net pension liability - ending (a) - (b)	\$	2,758,117 \$	1,548,682 \$	4,807,636 \$	4,072,537 \$	3,143,643
Plan fiduciary net position as a percentage						
of the total pension liability		88.04%	93.07%	77.99%	80.79%	83.95%
,						
Covered payroll	\$	3,734,633 \$	3,541,938 \$	3,571,857 \$	3,471,307 \$	3,269,880
	*	-,·-·, <b>Ψ</b>	-,-··, <del>V</del>	-,	-, · · ·,· <b>+</b>	-,,-30
City's net pension liability as a percentage						
of covered payroll		73.85%	43.72%	134.60%	117.32%	96.14%
5. 55.5.64 pajion		10.0070	10.12.70	101.0070	111.02/3	33.1770

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

_	2017	2016	2015	2014
\$	421,410 \$	370,108 \$	376,655 \$	357,099
	1,218,525	1,193,493	1,122,225	1,081,457
	(86,427)	-	-	-
	550,201	(234,737)	449,987	_
	(981,021)	(961,506)	(900,002)	(812,332)
\$	1,122,688 \$	367,358 \$	1,048,865 \$	626,224
	17,898,005	17,530,647	16,481,782	15,855,558
\$	19,020,693 \$	17,898,005 \$	17,530,647 \$	16,481,782
_				
\$	433,392 \$	456,213 \$	422,230 \$	421,903
	167,101	152,926	142,031	147,251
	1,753,735	248,114	649,744	1,976,108
	(981,021)	(961,506)	(900,002)	(812,332)
	(10,284)	(9,194)	(9,098)	(10,762)
	(1,556)	(107)	(136)	104
\$	1,361,367 \$	(113,554) \$	304,769 \$	1,722,272
_	14,557,557	14,671,111	14,366,342	12,644,070
\$_	15,918,924 \$	14,557,557 \$	14,671,111 \$	14,366,342
\$	3,101,769 \$	3,340,448 \$	2,859,536 \$	2,115,440
	83.69%	81.34%	83.69%	87.16%
\$	3,343,997 \$	3,112,616 \$	2,867,942 \$	2,947,103
	92.76%	107.32%	99.71%	71.78%

Schedule of Changes in Net Pension Liability (Asset) and Related Ratios Component Unit School Board (nonprofessional)
For the Measurement Dates of June 30, 2014 through June 30, 2022

		2022	2	2021		2020		2019		2018
Total pension liability										
Service cost	\$	34,828 \$	3	33,397	\$	38,761	\$	37,349	\$	36,778
Interest		108,097		100,827		96,594		98,783		96,694
Changes of assumptions		=		60,639		-		31,763		=
Differences between expected										
and actual experience		(8,698)		2,371		54,979		(19,570)		19,871
Benefit payments		(123,256)		(125,459)		(129,797)	_	(127,172)		(119,813)
Net change in total pension liability	\$	10,971 \$	6	71,775	\$	60,537	\$	21,153	\$	33,530
Total pension liability - beginning		1,628,238	1	,556,463	_	1,495,926		1,474,773		1,441,243
Total pension liability - ending (a)	\$	1,639,209 \$	5 1	,628,238	\$	1,556,463	\$	1,495,926	\$	1,474,773
	<del></del>									
Plan fiduciary net position										
Contributions - employer	\$	8,653 \$	6	7,560	\$	4,531	\$	4,526	\$	(4)
Contributions - employee		18,170		16,229		17,286		16,397		17,551
Net investment income		(655)		456,779		33,484		114,544		127,502
Benefit payments		(123,256)	(	(125,459)	)	(129,797)		(127,172)		(119,813)
Administrator charges		(1,311)		(1,204)	)	(1,215)		(1,223)		(1,164)
Other		46		42		(39)		(72)		(111)
Net change in plan fiduciary net position	\$	(98,353) \$	6	353,947	\$	(75,750)	\$	7,000	\$	23,961
Plan fiduciary net position - beginning		2,068,735	1	,714,788	_	1,790,538		1,783,538		1,759,577
Plan fiduciary net position - ending (b)	\$	1,970,382 \$	2	,068,735	\$	1,714,788	\$	1,790,538	\$	1,783,538
Cabaal Divisions not name on										
School Division's net pension	æ	(224 472) <b>(</b>		(440 407)		(450.005)	Φ	(204 642)	<b>ተ</b>	(200.765)
liability (asset) - ending (a) - (b)	\$	(331,173) \$	)	(440,497)	Ф	(158,325)	Ф	(294,612)	Φ	(308,765)
Plan fiduciary net position as a percentage										
of the total pension liability		120.20%		127.05%	)	110.17%		119.69%		120.94%
	•				•			050 745	•	
Covered payroll	\$	399,258 \$	Ó	355,585	\$	377,323	\$	352,715	\$	376,028
School Division's net pension liability (asset)										
as a percentage of covered payroll		-82.95%		-123.88%	)	-41.96%		-83.53%		-82.11%

Schedule is intended to show information for 10 years. Information prior to the 2014 valuation is not available. However, additional years will be included as they become available.

_	2017		2016	_	2015		2014
•	22.224	•	00.407	_	00.070		25.242
\$	38,384	\$	,	\$	36,673	\$	35,849
	92,937		90,797		90,772		89,028
	(2,589)		=		=		-
	47,166		38,859		(1,342)		-
	(124,649)		(146,497)		(105,003)		(94,923)
\$	51,249	\$	19,646	\$	21,100	\$	29,954
	1,389,994		1,370,348		1,349,248		1,319,294
\$	1,441,243	\$	1,389,994	\$ -	1,370,348	\$	1,349,248
•				=		=	
\$	104	\$	7.034	\$	7,976	\$	16,821
Ψ.	16,246	Ψ	16,078	Ψ.	17,257	Ψ.	16,427
	197,169		27,381		78,925		246,211
	(124,649)		(146,497)		(105,003)		(94,923)
	(1,221)		(1,148)		(1,143)		(1,367)
	(172)		(12)		(17)		13
\$	87,477	\$	(97,164)	\$	(2,005)	\$	183,182
	1,672,100		1,769,264		1,771,269		1,588,087
\$	1,759,577	\$	1,672,100	\$	1,769,264	\$	1,771,269
=				=		=	
\$	(318,334)	\$	(282,106)	\$	(398,916)	\$	(422,021)
	122.09%		120.30%		129.11%		131.28%
\$	340,987	\$	337,453	\$	346,316	\$	328,542
	-93.36%		-83.60%		-115.19%		-128.45%

Date	Employer's Proportion of the Net Pension Liability (Asset)	Employer's Proportionate Share of the Net Pension Liability (Asset)	Employer's Covered Payroll	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll (3)/(4)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
(1)	(2)	(3)	(4)	(5)	(6)
2022	0.05624%	\$ 5,354,385 \$	5,217,534	102.62%	82.61%
2021	0.05409%	4,199,059	4,762,096	88.18%	85.46%
2020	0.06100%	8,875,646	5,330,656	166.50%	71.47%
2019	0.06319%	8,316,163	5,264,774	157.96%	73.51%
2018	0.06432%	7,564,000	5,232,217	144.57%	74.81%
2017	0.06160%	8,136,000	5,244,764	155.13%	72.92%
2016	0.06874%	9,633,000	5,240,836	183.81%	70.68%
2015	0.06844%	8,615,000	5,105,532	168.74%	70.68%
2014	0.06896%	8,334,000	5,082,174	163.98%	70.88%

Schedule is intended to show information for 10 years. Information prior to 2014 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions Pension Plans

Years Ended June 30, 2014 through June 30, 2023

Date		Contractually Required Contribution (1)*		Contributions in Relation to Contractually Required Contribution (2)*		Contribution Deficiency (Excess) (3)		Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)	
Primary			•	204.050			•	4 0 40 050	45.000/	
2023	\$	621,852	\$	621,852	\$	-	\$	4,049,652	15.36%	
2022		563,609		563,609		-		3,734,633	15.09%	
2021		534,551		534,551		-		3,541,938	15.09%	
2020 2019		509,472 499,822		509,472 499,822		-		3,571,857 3,471,307	14.26% 14.40%	
2019		420,150		420,150		-		3,269,880	12.85%	
2017		433,392		433,392		-		3,343,997	12.96%	
2017		456,213		456,213		_		3,112,616	14.66%	
2015		423,595		423,595		_		2,867,942	14.77%	
2014		420,846		420,846		_		2,947,103	14.28%	
		0,0.0		0,0.0				_,0, .00		
Component Unit School Board (nonprofessional)										
2023	\$	6,321	•	6,321	\$	-	\$	484,474	1.30%	
2022		8,652		8,652		-		399,258	2.17%	
2021		7,559		7,559		-		355,585	2.13%	
2020		4,531		4,531		-		377,323	1.20%	
2019		4,526		4,526		-		352,715	1.28%	
2018		-		-		-		376,028	0.00%	
2017		136		136		-		340,987	0.04%	
2016		7,034		7,034		-		337,453	2.08%	
2015		8,035		8,035		-		346,316	2.32%	
2014		16,821		16,821		-		328,542	5.12%	
Compon	ent l	Jnit School Board	<b>a)</b> l	rofessional)						
2023	\$	891,818		891,818	\$	_	\$	5,612,537	15.89%	
2022		835,504	·	835,504		_		5,217,534	16.01%	
2021		765,207		765,207		-		4,762,096	16.07%	
2020		810,411		810,411		-		5,330,656	15.20%	
2019		810,965		810,965		-		5,264,774	15.40%	
2018		831,426		831,426		-		5,232,217	15.89%	
2017		752,811		752,811		-		5,244,761	14.35%	
2016		736,862		736,862		-		5,240,836	14.06%	
2015		737,854		737,854		-		5,105,532	14.45%	
2014		586,176		586,176		-		5,082,174	11.53%	

<sup>\*</sup>Excludes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

Notes to Required Supplementary Information Pension Plans Year Ended June 30, 2023

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

All Others (Non-10 Largest) - Non-Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

All Others (Non-10 Largest) – Hazardous Duty:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Largest 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Component Unit School Board - Professional Employees:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Schedule of City's Share of Net OPEB Liability
Group Life Insurance (GLI) Plan
For the Management Dates of June 20, 2017 through

For the Measurement Dates of June 30, 2017 through June 30, 2022

Date (1)	Employer's Proportion of the Net GLI OPEB Liability (2)	Employer's Proportionate Share of the Net GLI OPEB Liability (3)	-	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
2022	0.01720% \$	206,743	\$	3,734,633	5.54%	67.21%
2021	0.01720%	199,789		3,541,938	5.64%	67.45%
2020	0.01740%	289,710		3,571,857	8.11%	52.64%
2019	0.01770%	288,189		3,471,307	8.30%	52.00%
2018	0.01720%	262,000		3,269,880	8.01%	51.22%
2017	0.01813%	272,000		3,343,997	8.13%	48.86%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of School Board's Share of Net OPEB Liability Group Life Insurance (GLI) Plan For the Measurement Dates of June 30, 2017 through June 30, 2022

Date (1) Componen	Employer's Proportion of the Net GLI OPEB Liability (2)  It Unit School Board (	Employer's Proportionate Share of the Net GLI OPEI Liability (3)	3	Employer's Covered Payroll (4)	Employer's Proportionate Share of the Net GLI OPEB Liability as a Percentage of Covered Payroll (3)/(4) (5)	Plan Fiduciary Net Position as a Percentage of Total GLI OPEB Liability (6)
	0.0040004				/	a= a.o./
2022		\$ 22,15		•	5.55%	67.21%
2021	0.00180%	20,49		363,529	5.64%	67.45%
2020	0.00190%	30,87		380,673	8.11%	52.64%
2019	0.00181%	29,45	3	354,713	8.30%	52.00%
2018	0.00198%	30,00	0	377,086	7.96%	51.22%
2017	0.00185%	27,00	0	341,847	7.90%	48.86%
Componen	nt Unit School Board (	professional)				
2022	0.02400%	\$ 288,86	3 \$	5,217,534	5.54%	67.21%
2021	0.02310%	268,48	1	4,762,096	5.64%	67.45%
2020	0.02590%	432,22	9	5,330,656	8.11%	52.64%
2019	0.02703%	439,85	0	5,264,774	8.35%	52.00%
2018	0.02752%	418,00	0	5,232,217	7.99%	51.22%
2017	0.02843%	428,00		5,244,764	8.16%	48.86%

Schedule is intended to show information for 10 years. Information prior to 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions Group Life Insurance (GLI) Plan Years Ended June 30, 2014 through June 30, 2023

	Req	actually uired ibution	C	ntributions in Relation to ontractually Required Contribution	1	Contribution Deficiency (Excess)	1	Employer's Covered Payroll	Contributions as a % of Covered Payroll
Date	(	1)		(2)	_	(3)	_	(4)	(5)
Primary G	overnment								
2023	\$	21,868	\$	21,86		-	\$	4,049,652	0.54%
2022		20,167		20,16		-		3,734,633	0.54%
2021		19,126		19,12		-		3,541,938	0.54%
2020		18,574		18,57		-		3,571,857	0.52%
2019		18,051		18,05		-		3,471,307	0.52%
2018		17,003		17,00		-		3,269,880	0.52%
2017		17,389		17,38		-		3,343,997	0.52%
2016		14,941		14,94		-		3,112,616	0.48%
2015		13,766		13,76		-		2,867,942	0.48%
2014		14,146		14,14	3	-		2,947,103	0.48%
Compone	nt Unit Sch	ool Boa	rd (non	professional	)				
2023	\$	2,616	-	- 2,61		-	\$	484,474	0.54%
2022	•	2,156	•	2,15	6	-		399,258	0.54%
2021		1,963		1,96		-		363,529	0.54%
2020		1,979		1,97		-		380,673	0.52%
2019		1,845		1,84	5	-		354,713	0.52%
2018		1,961		1,96	1	-		377,086	0.52%
2017		1,778		1,77	3	-		341,847	0.52%
2016		1,645		1,64	5	-		342,623	0.48%
2015		1,662		1,66	2	-		346,316	0.48%
2014		1,586		1,58	3	-		330,437	0.48%
Compone	nt Unit Sch	ool Boa	rd (prof	essional)					
2023	\$	30,308		30,30	8 \$	_	\$	5,612,537	0.54%
2022	•	28,175	•	28,17		_	·	5,217,534	0.54%
2021		25,715		25,71		_		4,762,096	0.54%
2020		27,722		27,72		_		5,330,656	0.52%
2019		27,377		27,37		_		5,264,774	0.52%
2018		27,208		27,20		-		5,232,217	0.52%
2017		27,273		27,27		-		5,244,764	0.52%
2016		25,156		25,15		-		5,240,836	0.48%
2015		24,507		24,50		-		5,105,532	0.48%
2014		24,394		24,39		-		5,082,174	0.48%

Notes to Required Supplementary Information Group Life Insurance (GLI) Plan Year Ended June 30, 2023

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

### **Teachers**

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Non-Largest Ten Locality Employers - Hazardous Duty Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience and changed final retirement age from 65 to 70
Withdrawal Rates	Decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of Changes in the School Board's Net OPEB Liability and Related Ratios Health Insurance Credit (HIC) Plan

For the Measurement Dates of June 30, 2020 through June 30, 2022

		2022	2021	2020
Total HIC OPEB Liability				
Service cost	\$	556 \$	676	-
Interest		2,961	2,664	-
Changes in benefit terms		-	-	39,477
Differences between expected and actual experience		(2,905)	-	-
Changes of assumptions		2,843	1,498	-
Benefit payments		(1,998)	-	
Net change in total HIC OPEB liability	\$	1,457 \$	4,838 \$	39,477
Total HIC OPEB Liability - beginning		44,315	39,477	
Total HIC OPEB Liability - ending (a)	\$	45,772 \$	44,315	39,477
Plan fiduciary net position	_			
Contributions - employer	\$	3,605 \$	3,058	-
Net investment income		(29)	417	-
Benefit payments		(1,998)	-	-
Administrator charges		(10)	(14)	
Net change in plan fiduciary net position	\$	1,568 \$	3,461	· -
Plan fiduciary net position - beginning		3,461	<del>-</del>	
Plan fiduciary net position - ending (b)	\$_ <u></u>	5,029 \$	3,461	-
School Board's net HIC OPEB liability - ending (a) - (b)	\$	40,743 \$	40,854	39,477
Plan fiduciary net position as a percentage of the total HIC OPEB liability		10.99%	7.81%	0.00%
Covered payroll	\$	399,258 \$	355,585	-
City's net HIC OPEB liability as a percentage of covered payroll		979.94%	870.38%	0.00%

Schedule is intended to show information for 10 years. Information prior to the 2020 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions Health Insurance Credit (HIC) Plan Years Ended June 30, 2021 through June 30, 2023

Da	te	Contractually Required Contribution (1)	 Contributions in Relation to Contractually Required Contribution (2)	 Contribution Deficiency (Excess) (3)	 Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
202	23 \$	4,942	\$ 4,942	\$ -	\$ 484,474	1.02%
202	22	3,434	3,434	-	399,258	0.86%
202	21	3,058	3,058	-	355,585	0.86%

Schedule is intended to show information for 10 years. Information prior to 2021 is not available. However, additional years will be included as they become available.

Notes to Required Supplementary Information Health Insurance Credit (HIC) Plan Year Ended June 30, 2023

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Non-Largest Ten Locality Employers - General Employees

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of City School Board's Share of Net OPEB Liability Teacher Employee Health Insurance Credit (HIC) Plan For the Measurement Dates of June 30, 2017 through June 30, 2022

Net HIC OPEB Net HIC OPEB Covered Covered Payroll Percentage	duciary tion as a ge of Total 3 Liability
(1) (2) (3) (4) (5)	6)
	/
2022 0.05598% \$ 699,216 \$ 5,217,534 13.40% 15.0	08%
2021 0.05385% 691,202 4,762,096 14.51% 13.	15%
2020 0.06080% 793,276 5,330,656 14.88% 9.9	5%
2019 0.06316% 826,826 5,264,774 15.70% 8.9	7%
2018 0.06462% 821,000 5,225,965 15.71% 8.0	8%
2017 0.06636% 842,000 5,236,883 16.08% 7.0	4%

Schedule is intended to show information for 10 years. Information prior to the 2017 valuation is not available. However, additional years will be included as they become available.

Schedule of Employer Contributions
Teacher Employee Health Insurance Credit (HIC) Plan
Years Ended June 30, 2014 through June 30, 2023

Date	Contractually Required Contribution (1)	Contributions in Relation to Contractually Required Contribution (2)	Contribution Deficiency (Excess) (3)	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
2023	\$ 67,912 \$	67,912	\$ -	\$ 5,612,537	1.21%
2022	63,132	63,132	-	5,217,534	1.21%
2021	57,621	57,621	-	4,762,096	1.21%
2020	63,968	63,968	-	5,330,656	1.20%
2019	63,480	63,480	-	5,264,774	1.21%
2018	64,279	64,279	-	5,225,965	1.23%
2017	58,129	58,129	-	5,236,883	1.11%
2016	55,553	55,553	-	5,240,836	1.06%
2015	53,940	53,940	-	5,088,650	1.06%
2014	55,977	55,977	-	5,042,941	1.11%

Notes to Required Supplementary Information Teacher Employee Health Insurance Credit (HIC) Plan Year Ended June 30, 2023

**Changes of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** - The actuarial assumptions used in the June 30, 2021 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to Pub-2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios Primary Government
Year Ended June 30, 2018 through June 30, 2023

	2023		2022	2021
Total OPEB liability				
Service cost	\$	53,000 \$	44,000 \$	37,000
Interest		26,000	26,000	30,000
Changes of assumptions		(274,000)	165,000	69,000
Differences between expected and actual experience		5,000	118,000	(21,000)
Benefit payments		(45,000)	(29,000)	(15,000)
Net change in total OPEB liability	\$	(235,000) \$	324,000 \$	100,000
Total OPEB liability - beginning		1,348,000	1,024,000	924,000
Total OPEB liability - ending	\$	1,113,000 \$	1,348,000 \$	1,024,000
Covered-employee payroll	\$	3,404,000 \$	3,404,000 \$	3,260,000
City's total OPEB liability (asset) as a percentage of covered-employee payroll		32.70%	39.60%	31.41%

Schedule is intended to show information for 10 years. Additional years will be included as they become available

Exhibit 28

2020	2019	2018
\$ 33,000 \$	38,000 \$	37,000
38,000	38,000	37,000
44,000	(64,000)	-
(183,000)	(27,000)	-
 (23,000)	(22,000)	(35,000)
\$ (91,000) \$	(37,000) \$	39,000
1,015,000	1,052,000	1,013,000
\$ 924,000 \$	1,015,000 \$	1,052,000
\$ 3,260,000 \$	2,920,000 \$	2,920,000
28.34%	34.76%	36.03%

Schedule of Changes in Total OPEB Liability (Asset) and Related Ratios Component Unit School Board
Year Ended June 30, 2018 through June 30, 2023

	2023	2022	2021
Total OPEB liability			
Service cost	\$ 109,000 \$	113,000 \$	66,000
Interest	40,000	43,000	36,000
Changes of assumptions	(279,000)	198,000	92,000
Differences between expected and actual experience	(195,000)	286,000	754,000
Benefit payments	 (93,000)	(532,000)	(250,000)
Net change in total OPEB liability	\$ (418,000) \$	108,000 \$	698,000
Total OPEB liability - beginning	2,009,000	1,901,000	1,203,000
Total OPEB liability - ending	\$ 1,591,000 \$	2,009,000 \$	1,901,000
Covered-employee payroll	\$ 4,808,000 \$	4,808,000 \$	5,524,000
City's total OPEB liability (asset) as a percentage of covered-employee payroll	33.09%	41.78%	34.41%

Schedule is intended to show information for 10 years. Additional years will be included as they become available

Exhibit 29

	2020	2019	2018
_			
\$	73,000 \$	88,000 \$	86,000
	47,000	54,000	53,000
	39,000	(116,000)	-
	(139,000)	(108,000)	-
	(106,000)	(105,000)	(118,000)
\$	(86,000) \$	(187,000) \$	21,000
	1,289,000	1,476,000	1,455,000
\$	1,203,000 \$	1,289,000 \$	1,476,000
\$	5,524,000 \$	5,018,000 \$	5,018,000
	21.78%	25.69%	29.41%

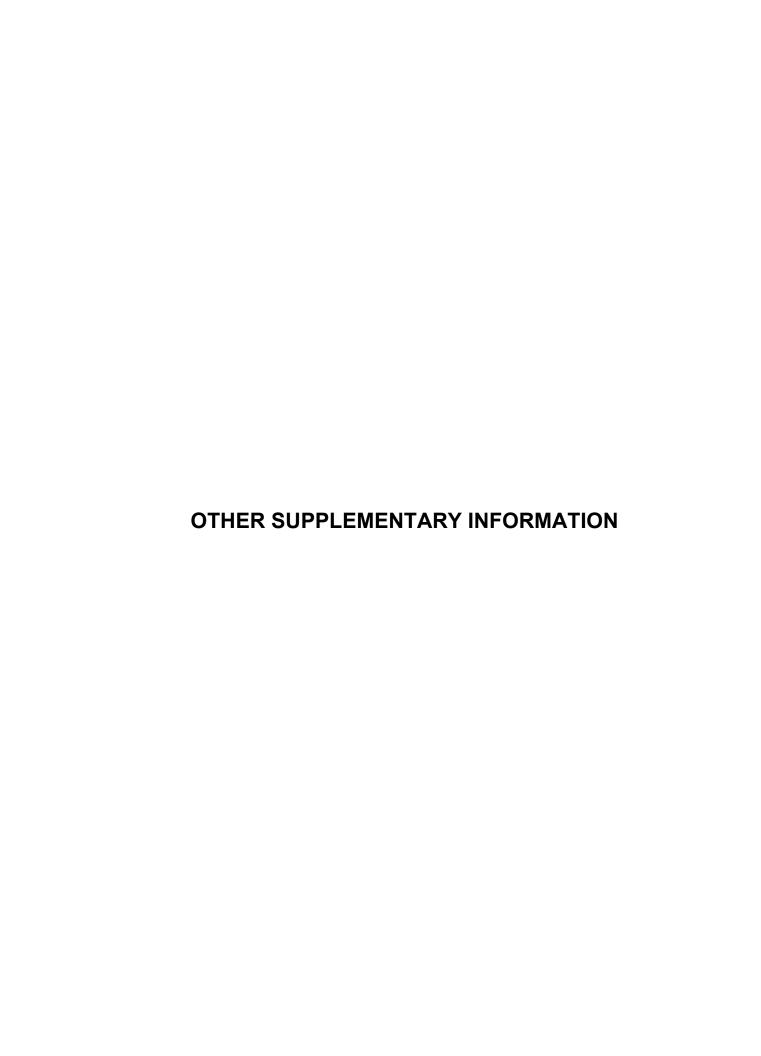
Notes to Required Supplementary Information - OPEB Year Ended June 30, 2023

Valuation Date: 7/1/2021 Measurement Date: 7/1/2022

No assets are accumulated in a trust that meets the criteria in GASB 75 to pay related benefits

Methods and assumptions used to determine OPEB liability:

Actuarial Cost Method	Entry age normal level % of salary
Discount Rate	3.69% representing the Municipal GO AA 20-year yield curve rate as of the measurement date
Inflation	2.50% per year
Healthcare Trend Rate - City	8.45% for fiscal year end 2022, then 6.75% for fiscal year end 2023, decreasing 0.25% per year to an ultimate rate of 5.00%
Healthcare Trend Rate - School Board	8.45% for fiscal year end 2022, then 6.75% for fiscal year end 2023, decreasing 0.25% per year to an ultimate rate of 5.00%
Salary Increase Rates	2.50% annually
Retirement Age	The average age at retirement is 62
Mortality Rates	The mortality rates for active and healthy retirees was calculated using the RP-2014 Total Dataset Mortality Table, fully generated with base year 2006, projected using two-dimentional mortality improvement scale MP-2021.



School Construction Fund-Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Year Ended June 30, 2023

	_	Budgeted Ar	mounts	Actual	Variance with Final Budget - Positive
	_	Original	Final	Actual	(Negative)
REVENUES				_	
Revenue from the use of money and property	\$_	- \$	19,583 \$	18,467	\$(1,116)
Total revenues	\$	\$	19,583 \$	18,467	(1,116)
EXPENDITURES					
Current:					
Education	\$	- \$	- \$	136,571	(136,571)
Debt service:					,
Principal retirement		23,181	23,181	133,037	(109,856)
Interest and other fiscal charges		<u>-</u>	19,583	25,759	(6,176)
Total expenditures	\$	23,181 \$	42,764 \$	295,367	(252,603)
Excess (deficiency) of revenues over (under)					
expenditures	\$_	(23,181) \$	(23,181) \$	(276,900)	(253,719)
OTHER FINANCING SOURCES (USES)					
Transfers in	\$	23,181 \$	23,181 \$	24,312	\$ 1,131
Proceeds from financed purchase	·	-	-	252,588	252,588
Total other financing sources (uses)	\$	23,181 \$	23,181 \$	276,900	
Net change in fund balances	\$	- \$	- \$	- (	-
Fund balances - beginning	•	-	-	_	-
Fund balances - ending	\$	- \$	- \$	- (	

# **Nonmajor Governmental Funds**

### **SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for and report specific revenues that are legally restricted to expenditures for particular purposes.

Park and recreation fund – This fund was created to account for activities related to the operation of the City's Parks and Recreation Department. Funds generated by the Department are restricted and used to support operations of the Department.

Senior Center fund – This fund was created to account for revenues and expenditures of the Senior Center pursuant to an operating agreement with Rockbridge County in which the City will reimburse certain expenditures of the funds.

Green Hill Cemetery – This fund was created to account for revenues received for the maintenance of the Green Hill Cemetery.

### **CAPITAL PROJECT FUNDS**

Capital projects funds are used to account for and report the acquisition and construction of major capital facilities other than those financed by proprietary funds and trust funds.

Community Development Block Grant Fund – The Community Development Block Grant Fund was created to account for Federal revenues earmarked for community development capital projects.

Combining Balance Sheet Nonmajor Governmental Funds June 30, 2023

	_	Special Revenue Funds	Capital Projects Fund	 Total Nonmajor Governmental Funds
ASSETS				
Cash and cash equivalents	\$	23,360 \$	66,073	\$ 89,433
Receivables (net of allowance for uncollectibles):				
Accounts receivable		11,941	-	11,941
Prepaid items		11,000	-	11,000
Total assets	\$	46,301 \$	66,073	\$ 112,374
LIABILITIES				
Accounts payable	\$	27,819 \$	_	\$ 27,819
Total liabilities	\$	27,819		\$ 27,819
FUND BALANCES				
Nonspendable:				
Prepaid items	\$	11,000 \$	-	\$ 11,000
Restricted:				
Community development block grant		-	66,073	66,073
Assigned:				
Green Hill Cemetary		8,065	-	8,065
Senior citizens program		13,839	-	13,839
Unassigned	_	(14,422)		 (14,422)
Total fund balances	\$_	18,482 \$		 84,555
Total liabilities and fund balances	\$_	46,301	66,073	\$ 112,374

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds Year Ended June 30, 2023

	_	Special Revenue Funds	<u> </u>	Capital Projects Fund		Total Nonmajor Governmental Funds
REVENUES	Φ.	444.000	Φ	404	Φ	444.500
Revenue from the use of money and property	\$	144,396 35,192	Ъ	104	Ъ	144,500 35,192
Charges for services Miscellaneous		33,737		- 277		35, 192 34,014
Recovered costs		7,658		-		7,658
Total revenues	\$	220,983	\$	381	\$	221,364
EXPENDITURES						
Current:	_		_		_	
Health and welfare	\$	8,803	\$	-	\$	8,803
Parks, recreation, and cultural Debt service:		2,199,622		-		2,199,622
Principal retirement		32,982				32,982
Interest and other fiscal charges		552,962 552		_		552
Total expenditures	\$_	2,241,959	\$_	-	\$	2,241,959
Excess (deficiency) of revenues over (under)						
expenditures	\$_	(2,020,976)	\$_	381	\$_	(2,020,595)
OTHER FINANCING SOURCES (USES)						
Transfers in	\$	2,033,721	\$_	-	\$_	2,033,721
Total other financing sources (uses)	\$	2,033,721	\$	-	\$	2,033,721
Net change in fund balances	\$	12,745	\$	381	\$	13,126
Fund balances - beginning	_	5,737	—	65,692		71,429
Fund balances - ending	\$_	18,482	\$_	66,073	\$_	84,555

Combining Balance Sheet Nonmajor Special Revenue Funds June 30, 2023

	_	Park and Recreation Fund		Senior Center Fund		Green Hill Cemetery Fund		Total
ASSETS								
Cash and cash equivalents Receivables (net of allowance for uncollectibles):	\$	750	\$	14,545	\$	8,065	\$	23,360
Accounts receivable		11,941		-		-		11,941
Prepaid items	_	11,000	_	-	_	-		11,000
Total assets	\$_	23,691	\$	14,545	\$	8,065	\$	46,301
LIABILITIES								
Accounts payable	\$_	27,113	\$_	706	\$	-	\$	27,819
Total liabilities	\$_	27,113	\$	706	\$	-	\$	27,819
FUND BALANCES								
Nonspendable:								
Prepaid items	\$	11,000	\$	-	\$	-	\$	11,000
Assigned:								
Green Hill Cemetary		-		-		8,065		8,065
Senior citizens program		-		13,839		-		13,839
Unassigned	_	(14,422)	_	-			_	(14,422)
Total fund balances	\$	(3,422)	\$	13,839	\$	8,065	\$	18,482
Total liabilities and fund balances	\$_	23,691	\$	14,545	\$	8,065	\$	46,301

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds Year Ended June 30, 2023

	_	Park and Recreation Fund		Senior Center Fund	_	Green Hill Cemetery Fund		Total
REVENUES							_	
Revenue from the use of money and property	\$	143,771	\$	-	\$	625	\$	144,396
Charges for services Miscellaneous		31,442 33,737		-		3,750		35,192 33,737
Recovered costs		33,737		- 7,658		_		33,737 7,658
Total revenues	\$	208,950	- \$	7,658	\$	4,375	- -\$	220,983
Total Tovollago	Ψ_	200,000	- <sup>v</sup> —	7,000	Ψ_	1,070	- Ψ <b>–</b>	220,000
EXPENDITURES								
Current:								
Health and welfare	\$	-	\$	8,803	\$	-	\$	8,803
Parks, recreation, and cultural		2,199,622		-		-		2,199,622
Debt service:								
Principal retirement		32,982		-		-		32,982
Interest and other fiscal charges		552		-		-		552
Total expenditures	\$_	2,233,156	-\$_	8,803	\$_		\$_	2,241,959
Excess (deficiency) of revenues over (under)								
expenditures	\$	(2,024,206)	\$	(1,145)	\$	4,375	\$	(2,020,976)
одранили	Ψ_	(2,021,200)	- ~ _	(1,110)	Ψ_	1,010	- ~ -	(2,020,010)
OTHER FINANCING SOURCES (USES)								
Transfers in	\$	2,033,721	\$	-	\$	-	\$	2,033,721
Total other financing sources (uses)	\$	2,033,721	\$	-	\$	-	\$	2,033,721
Net change in fund balances	\$	9,515		(1,145)	\$	4,375	\$	12,745
Fund balances - beginning		(12,937)		14,984		3,690	–	5,737
Fund balances - ending	\$_	(3,422)	\$_	13,839	\$_	8,065	\$_	18,482

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Nonmajor Special Revenue Funds Year Ended June 30, 2023

	Park and Recreation Fund									
	_	Budgeted	Astrol		Variance with Final Budget Positive					
REVENUES		Original	_	Final		Actual		(Negative)		
Revenue from the use of money and property Charges for services Miscellaneous Recovered costs	\$	269,775 61,100 2,200	\$	269,775 61,100 33,700	\$	143,771 31,442 33,737	\$	(126,004) (29,658) 37		
Total revenues	\$	333,075	\$_	364,575	\$	208,950	\$	(155,625)		
EXPENDITURES  Current:  Health and welfare  Parks, recreation, and cultural  Total expenditures	\$ 	- 661,737 661,737	_	1,929,852 1,929,852	\$ - - \$	2,199,622 2,233,156	\$ - - \$	(269,770) (303,304)		
Excess (deficiency) of revenues over (under) expenditures	\$_	(328,662)	· <u> </u>	(1,565,277)	_ · _	(2,024,206)		(458,929)		
OTHER FINANCING SOURCES (USES) Transfers in Total other financing sources (uses)	\$ \$	328,662 328,662		328,662 328,662		2,033,721 2,033,721	_\$_ _\$_	1,705,059 1,705,059		
Net change in fund balances Fund balances - beginning Fund balances - ending	\$ 		\$ _ \$_	(1,236,615) 1,236,615	\$ _ \$	9,515 (12,937) (3,422)		1,246,130 (1,249,552) (3,422)		

Senior Center Fund							Green Hill Cemetery Fund							
_	Budgete	ed A				Variance with Final Budget Positive	Budgeted					Variance with Final Budget Positive		
_	Original		Final		Actual	(Negative)	Original	Fir	al _	Actual		(Negative)		
\$	-	\$	-	\$	- \$	- \$	- \$	;	- \$ -	625 3,750	\$	625 3,750		
	- 8,500		- 8,500		- 7,658	- (842)	-		-	-		-		
\$	8,500	\$	8,500	\$	7,658 \$	(842) \$	\$		- \$	4,375	\$	4,375		
\$	8,500	\$	8,500	\$	8,803 \$	(303) \$	- \$	i	- \$	- :	\$	-		
\$_	8,500	\$_	8,500	\$	8,803 \$	(303) \$			<u>-</u> \$_	<u> </u>	\$_			
\$_	_	_\$_	_	_\$_	(1,145) \$	(1,145) \$	\$		\$_	4,375	\$	4,375		
\$_		\$_		\$_					\$_	<u>-</u> _	· —			
Φ_	-	_\$_	-	_\$_		\$	9	'	\$_	-	Φ_	<del>-</del> _		
\$	-	\$	-	\$	(1,145) \$	(1,145) \$	- \$	i	- \$	4,375	\$	4,375		
\$	-	\$	-	\$	14,984 13,839 \$	14,984 13,839 \$			<u> </u>	3,690 8,065	\$	3,690 8,065		

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Nonmajor Capital Projects Fund Year Ended June 30, 2023

		Community Development Block Grant Fund									
	_	Budgete	d Am	ounts				Variance with Final Budget Positive			
		Original		Final	_	Actual		(Negative)			
REVENUES											
Revenue from the use of money and property	\$	-	\$	-	\$	104	\$	104			
Miscellaneous		-		-		277		277			
Total revenues	\$	-	\$	-	\$	381	\$	381			
Excess (deficiency) of revenues over (under)											
expenditures	\$_		\$		\$_	381	\$_	381			
Net change in fund balances	\$	-	\$	-	\$	381	\$	381			
Fund balances - beginning		-		-		65,692		65,692			
Fund balances - ending	\$	-	\$	-	\$	66,073	\$	66,073			

### DISCRETELY PRESENTED COMPONENT UNIT - SCHOOL BOARD

#### **MAJOR GOVERNMENTAL FUNDS**

School Operating Fund – The School Operating Fund accounts for the operations of the City's school system. Financing is provided by the State and Federal governments as well as contributions from the General Fund.

#### NONMAJOR GOVERNMENTAL FUNDS

School Cafeteria Fund – The School Cafeteria Fund is a special revenue fund that accounts for the City's school lunch program. Financing is provided from lunch sales and State and Federal reimbursements.

School Activity Funds – The School Activity Funds include all funds received from extracurricular school activities, such as entertainment, athletic contests, club dues, fundraisers, etc., and from any and all activities of the school involving personnel, students, or property. The activity funds are special revenues funds of the School Board.

#### INTERNAL SERVICE FUND

Health Insurance Fund – The Health Insurance Fund is an internal service fund that accounts for the School Board's self-insured health insurance transactions. Financing is provided by employee and School Board contributions.

Combining Balance Sheet
Discretely Presented Component Unit - School Board
June 30, 2023

		School Operating Fund		School Cafeteria Fund		School Activity Funds		Total Governmental Funds
ASSETS	_		_		_			
Cash and cash equivalents Investments Receivables (net of allowance for uncollectibles):	\$	914,019 -	\$	338,135 -	\$	197,617 355,963	\$	1,449,771 355,963
Accounts receivable Due from other governmental units Inventories		134,819 887,304		- 40,376 10,601		- - -		134,819 927,680 10,601
Prepaid items	_	69,949		-		-		69,949
Total assets	\$ <u></u>	2,006,091	\$_	389,112	\$	553,580	\$_	2,948,783
LIABILITIES								
Accounts payable	\$	395,478	\$	93,955	\$	34,237	\$	523,670
Contracts payable		799,224		-		-		799,224
Due to primary government		698,305		-		-		698,305
Unearned revenue	_	4 002 007		- 02.055	_	24.027	ф-	2.024.400
Total liabilities	\$_	1,893,007	_Ф_	93,955	Φ	34,237	\$_	2,021,199
FUND BALANCES								
Nonspendable:							_	
Prepaid expense	\$	69,949	\$	-		-	\$	69,949
Inventories Restricted:		-		10,601		-		10,601
School activity funds		_		_		519,343		519,343
Committed:		_		_		319,543		313,343
School capital projects		43.135		_		_		43,135
School lunch program		-		284,556		-		284,556
Total fund balances	\$	113,084	\$	295,157	\$	519,343	\$	927,584
Total liabilities and fund balances	\$	2,006,091	\$	389,112	\$	553,580	\$	2,948,783
Amounts reported for governmental activities in the stateme	nt of net	position (Exhil	bit 1	) are different b	eca	use:	_	
Total fund balances per above				,			\$	927,584
Capital assets used in governmental activities are not finance Land Buildings and improvements Machinery and equipment Lease assets	cial resou	urces and, ther	efor	e, are not repo	rted \$	in the funds. 4,634 7,859,636 1,467,450 30,468		
20000 00000					_	00,100	-	9,362,188
The make a main manager of the make an array to be a manager of the manager of th			. 41					
The net pension asset is not an available resource and, ther	retore, is	not reported in	n the	e tunas.				331,173
Deferred outflows of resources are not available to pay for in the funds.  Pension related	current-	period expendi	iture	s and, therefo	re, aı \$	re not reported		
OPEB related					Ψ	869,295		
						,	-	2,476,978
Internal service funds are used by management to char telecommunications, to individual funds. The assets an governmental activities in the statement of net position.								
Health Insurance Fund					\$	389,226		
riodiai incardinoo i dila					Ψ	000,220	-	389,226
Long-term liabilities, including bonds payable, are not due reported in the funds.	e and pa	ayable in the o	curre	ent period and				
Compensated absences					\$	(373,648)		
Lease liabilities						(43,813)		
Accrued interest Net OPEB liability						(521) (2,641,977)		
Net pension liability						(5,354,385)		
Hot policion hability					_	(0,00-,000)	-	(8,414,344)
								(5, . 1 1, 5 1 4)
Deferred inflows of resources are not due and payable in the	e current	-period and, th	eref	ore, are not re	porte	d in the funds.		
Pension related					\$	(1,868,499)		
OPEB related						(620,029)	_	
							_	(2,488,528)
Net position of governmental activities							\$_	2,584,277
							_	

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds - Discretely Presented Component Unit - School Board Year Ended June 30, 2023

		School Operating Fund		School Cafeteria Fund		School Activity Funds		Total Governmental Funds	
REVENUES Revenue from the use of money and property Charges for services	\$	92 46,121	\$	- 48,158	\$	18,033	\$	18,125 94,279	
Miscellaneous Recovered costs Intergovernmental:		206,333		-		375,672 -		375,672 206,333	
Local government Commonwealth Federal		1,410,488 10,625,347 1,953,589		- 15,215 655,254		- - -		1,410,488 10,640,562 2,608,843	
Total revenues	\$	14,241,970	\$	718,627	\$	393,705	\$	15,354,302	
EXPENDITURES Current:									
Education Debt service:	\$	14,343,398	\$	917,789	\$	380,664	\$	15,641,851	
Principal retirement Interest and other fiscal charges	_	22,546 1,070		-	_	-		22,546 1,070	
Total expenditures	\$_	14,367,014	\$_	917,789	\$	380,664	\$_	15,665,467	
Excess (deficiency) of revenues over (under) expenditures	\$_	(125,044)	\$_	(199,162)	\$	13,041	\$_	(311,165)	
Net change in fund balances Fund balances - beginning	\$	(125,044) 238,128	\$	(199,162) 494,319	\$	13,041 506,302	\$	(311,165) 1,238,749	
Fund balances - ending	\$	113,084	\$		\$	519,343	\$	927,584	
Amounts reported for governmental activities in the statement of activities (Exhibit 2) are different because:  Net change in fund balances - total governmental funds - per above \$									
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the capital outlays exceeded depreciation in the current period.  Capital outlays  Depreciation expense  (887,928)  Allocation of debt financed school assets based on current year repayments  4,797,373									
The net effect of various miscellaneous transact		·				, ,		4,943,277	
trade-ins, and donations) is to decrease net position		involving capital	us	(i.e., saies,				(28,027)	
Revenues in the statement of activities that do not not reported as revenues in the funds Nonemployer VRS pension contribution	provi	de current finan	cal	resources are				248,789	
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.  Principal repayments  \$ 22,546 Accrued interest  \$ 270								22,816	
Some expenses reported in the statement of active therefore are not reported as expenditures in government of the compensated absences			e u	se of current finar	ncial re \$	(186,785)			
Pension expense OPEB expense						931,200 (512,102)		232,313	
Internal service funds are used by management t telecommunications, to individual funds. The net with governmental activities.								454,401	
Change in net position of governmental activities							\$		
- · · · · ·							-		

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Discretely Presented Component Unit - School Board Year Ended June 30, 2023

		School Operating Fund								
		Budgeted Amounts					Variance with Final Budget Positive			
		Original		Final	_	Actual	(Negative)			
REVENUES										
Revenue from the use of money and property	\$	-	\$	-	\$	92 \$	92			
Charges for services		24,500		24,500		46,121	21,621			
Recovered costs		20,000		20,000		206,333	186,333			
Intergovernmental:										
Local government		2,293,803		2,293,803		1,410,488	(883,315)			
Commonwealth		9,279,320		10,540,581		10,625,347	84,766			
Federal	_	1,964,067	_	1,845,119	_	1,953,589	108,470			
Total revenues	\$_	13,581,690	\$_	14,724,003	\$_	14,241,970	(482,033)			
EXPENDITURES										
Current:										
Education	\$	13,581,690	\$	14,724,003	\$	14,343,398	380,605			
Debt service:										
Principal retirement		-		-		22,546	(22,546)			
Interest and other fiscal charges		-		-		1,070	(1,070)			
Total expenditures	\$	13,581,690	\$	14,724,003	\$	14,367,014	356,989			
Excess (deficiency) of revenues over (under)										
expenditures	\$_	-	\$_	-	\$_	(125,044)	(125,044)			
Net change in fund balances	\$	-	\$	-	\$	(125,044) \$	6 (125,044)			
Fund balances - beginning		-		-		238,128	238,128			
Fund balances - ending	\$		\$		\$	113,084	113,084			
	=		-							

Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Nonmajor Special Revenue Fund - Discretely Presented Component Unit - School Board Year Ended June 30, 2023

		School Cafeteria Fund									
		Budgete	d A	Amounts			Variance with Final Budget Positive				
		Original		Final	•	Actual	(Negative)				
REVENUES		_	_		_						
Charges for services	\$	76,217	\$	76,217	\$	48,158 \$	(28,059)				
Intergovernmental:											
Commonwealth		21,865		21,865		15,215	(6,650)				
Federal		558,165		558,165		655,254	97,089				
Total revenues	\$	656,247	\$	656,247	\$	718,627 \$	62,380				
EXPENDITURES											
Current:											
Education	\$	656,247	\$	656,247	\$	917,789 \$	(261,542)				
Total expenditures	\$	656,247	\$	656,247	\$	917,789 \$	(261,542)				
Excess (deficiency) of revenues over (under)											
expenditures	\$	-	\$_	-	\$_	(199,162) \$	(199,162)				
Net change in fund balances	\$	_	\$	_	\$	(199,162) \$	(199,162)				
Fund balances - beginning	•	_		_	•	494,319	494,319				
Fund balances - ending	\$	-	\$	-	\$	295,157 \$					

Statement of Net Position Internal Service Fund Discretely Presented Component Unit - School Board June 30, 2023

		Health Insurance Fund
ASSETS		
Cash and cash equivalents	\$	503,541
Total assets	\$	503,541
LIABILITIES  Claims payable  Total liabilities	\$_ \$_	114,315 114,315
NET POSITION		
Unrestricted	\$	389,226
Total net position	\$	389,226
Total liabilities and net position	\$_	503,541

Statement of Revenues, Expenses, and Changes in Net Position Internal Service Fund Discretely Presented Component Unit - School Board Year Ended June 30, 2023

	 Health Insurance Fund
OPERATING REVENUES	
Charges for services:	
Insurance premiums	\$ 2,290,657
Total operating revenues	\$ 2,290,657
OPERATING EXPENSES	
Insurance claims paid and expenses	\$ 1,836,307
Total operating expenses	\$ 1,836,307
Operating income (loss)	\$ 454,350
NONOPERATING REVENUES (EXPENSES)	
Interest income	\$ 51
Total nonoperating revenues (expenses)	\$ 51
Change in net position	\$ 454,401
Net position - beginning	 (65,175)
Net position - ending	\$ 389,226

Statement of Cash Flows Internal Service Fund Discretely Presented Component Unit - School Board Year Ended June 30, 2023

	_	Health Insurance Fund
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts for insurance premiums	\$	2,290,657
Payments for premiums		(2,060,521)
Net cash provided by (used for) operating activities	\$	230,136
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	\$	51
Net cash provided by (used for) investing activities	\$_	51
Net increase (decrease) in cash and cash equivalents	\$	230,187
Cash and cash equivalents - beginning		273,354
Cash and cash equivalents - ending	\$ _	503,541
Reconciliation of operating income (loss) to net cash provided by operating activities:		
Operating income (loss)	\$	454,350
Adjustments to reconcile operating income to net cash provided (used) by operating activities:	_	
Increase (decrease) in accounts payable	\$ _	(224,214)
Total adjustments	\$	(224,214)
Net cash provided by (used for) operating activities	\$ <u>_</u>	230,136



Semeral Fund:   Semeral Fund	Fund Major and Minor Payonia Source		Original Budget	Final	Actual	Variance with Final Budget - Positive
Revenue from local sources:   General property taxes	Fund, Major and Minor Revenue Source		Buuget	Budget	Actual	(Negative)
Real property taxes:   Real property taxes:   Real property taxes   290,000   290,000   280,015   (21,985)   Real and personal public service corporation taxes   290,000   28	General Fund:					
Real aroperty taxes   \$ 4,347,520   \$ 4,347,520   \$ 4,357,645   \$ 10,125     Real and personal public service corporation taxes   200,000   200,000   200,000   268,015   (21,1885)     Personal property taxes   1,626,160   1,626,160   1,849,444   223,284     Machinery and tools taxes   385,000   385,000   345,565   (39,435)     Penalties   44,300   44,300   34,517   (3,383)     Penalties   44,300   44,300   34,517   (3,383)     Total general property taxes   6,682,980   6,682,980   6,985,334   242,354     Cittler local taxes:   267,000   267,000   312,299   45,299     Meals taxes   267,000   267,000   312,299   45,299     Meals taxes   267,000   267,000   312,299   45,299     Meals taxes   200,500   20,500   316,611   11,161     Business and professional license taxes   195,000   195,000   200,699   5,699     Motor vehicle licenses   161,000   161,000   180,533   1933     Bank stock taxes   39,100   39,100   43,094   3,994     Recordation taxes   75,000   75,000   46,798   (28,202)     Total other local taxes   1,900   1,900   46,798   (28,202)     Total other local taxes   1,900   1,900   4,209   2,208     Permits privilege fees, and regulatory licenses   1,900   1,900   1,205   2,204,205   2,205     Permits and other licenses   7,1020   7,1020   3,839   8,839   8,830     Total permits, privilege fees, and regulatory licenses   8,71,200   7,1020   3,839   8,830   8,830     Total permits, privilege fees, and regulatory licenses   8,71,200   7,1020   3,839   8,830   8,830     Permits and other licenses   7,1020   7,1020   3,297   3,383   2,293     Permits and other licenses   7,1020   7,1020   3,297   3,383   2,293     Permits and other licenses   8,200   7,000   7,000   8,05   1,05     Total fines and forfeitures   7,1020   7,1020   3,839   8,830   8,830     Permits and other licenses   8,200   7,1020   3,200   3,803   8,807     Permits and other licenses   7,1020   7,1020   3,203   3,303   3,303   3,303   3,303   3,303   3,303   3,303   3,303   3,303   3,303   3,303   3,303   3,303   3,303   3,303   3,303   3	Revenue from local sources:					
Real and personal public service corporation taxes	General property taxes:					
Personal property taxes	Real property taxes	\$	4,347,520 \$	4,347,520 \$	4,357,645 \$	10,125
Machinery and tools taxes	Real and personal public service corporation taxes		290,000	290,000	268,015	(21,985)
Penalties			1,626,160	1,626,160	1,849,444	223,284
Trail general property taxes   \$ 6,692,980   \$ 6,692,980   \$ 6,035,334   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 242,354   \$ 267,000   \$ 267,000   \$ 242,299   \$ 45,299   \$ 267,000   \$ 240,000   \$ 242,299   \$ 26,299   \$ 26,290   \$ 26,500   \$ 20,500   \$ 21,661   \$ 11,161   \$ 242,254	Machinery and tools taxes		385,000	385,000	345,565	(39,435)
Total general property taxes			-	-	,	,
Common   C						
Local sales and use taxes   \$ 505,310	Total general property taxes	\$	6,692,980 \$	6,692,980 \$	6,935,334	242,354
Consumers' utility taxes         267,000         267,000         312,299         45,299           Meals taxes         408,000         408,000         424,269         16,269           Lodging taxes         20,500         20,500         20,500         20,509         5,699           Motor vehicle licenses         195,000         195,000         200,699         5,699           Motor vehicle licenses         161,000         161,000         180,503         19,533           Bank stock taxes         39,100         39,100         43,094         3,994           Recordation taxes         75,000         75,000         46,798         (28,202)           Total other local taxes         \$ 1,891,910         \$ 1,900         \$ 2,044,205         \$ 212,295           Permits, privilege fees, and regulatory licenses:         \$ 1,900         \$ 1,900         \$ 820         \$ (1,080)           Right of way fees         22,000         22,000         11,276         (10,724)           Transfer fees         18,700         18,700         21,563         2,863           Total permits, privilege fees, and regulatory licenses         18,700         21,700         27,100         37,297         33,899         (6,886)           Fines and forfeitures         77,0	Other local taxes:					
Meals taxes	Local sales and use taxes	\$	505,310 \$	505,310 \$	667,795 \$	162,485
Lodging taxes	Consumers' utility taxes		267,000	267,000	312,299	45,299
Motor vehicle licenses   195,000   195,000   200,689   5,699     Motor vehicle licenses   161,000   161,000   137,057   (23,943)     Mater utility taxes   161,000   161,000   180,533   19,533     Bank stock taxes   39,100   39,100   43,094   3,994     Recordation taxes   75,000   75,000   46,798   (28,202)     Total other local taxes   1,831,910   1,831,910   2,044,205   212,295     Permits, privilege fees, and regulatory licenses:   Animal licenses   1,990   1,900   820   (10,800)     Right of way fees   22,000   22,000   11,276   (10,724)     Transfer fees   175   175   230   55     Permits and other licenses   18,700   18,700   21,563   2,863     Total permits, privilege fees, and regulatory licenses   18,700   18,700   21,563   2,863     Total permits, privilege fees, and regulatory licenses   7175   175   230   55     Permits and other licenses   18,700   18,700   21,563   2,863     Total permits, privilege fees, and regulatory licenses   71,720   71,720   33,893   6,868     Fines and forfeitures   71,020   71,020   37,297   (33,723)     Parking fines   700   700   805   105     Total fines and forfeitures   71,720   71,720   33,102   (33,618)     Revenue from use of money and property:   2,000   10,867   8,867     Revenue from use of money and property   175,847   175,847   173,663   (2,184)     Sale of cemetery lots   32,000   32,000   21,450   (10,550)     Total revenue from use of money and property   209,847   209,847   205,950   (3,867)     Charges for services:   Sheriff fees   5,00   500   5,50   6,60     Charges for waste collection and disposal   725,000   725,000   649,186   (75,814)     Grave openings   63,083   63,083   30,100   (32,983)     Gouthouse maintenance fees   12,500   12,500   5,850   (6,680)     Courthouse security fees   10,000   10,000   18,229   8,229     Jail administration fees   2,200   2,200   1,240   (960)     Other charges for services   700   700   4,512   3,812     Jail administration fees   2,200   2,200   1,240   (960)     Other charges for services   700   700   4,5	Meals taxes		408,000	408,000	424,269	16,269
Motor vehicle licenses         161,000         161,000         137,057         (23,943)           Water utility taxes         161,000         161,000         180,533         19,533           Bank stock taxes         39,100         39,100         43,094         3,994           Recordation taxes         75,000         75,000         46,798         (28,202)           Total other local taxes         1,831,910         1,831,910         2,044,205         212,295           Permits, privilege fees, and regulatory licenses:         22,000         22,000         11,276         (10,724)           Right of way fees         22,000         22,000         11,276         (10,724)           Transfer fees         18,700         18,700         21,563         2,883           Total permits, privilege fees, and regulatory licenses         42,775         42,775         33,889         (8,886)           Permits and other licenses         18,700         18,700         21,563         2,883           Total permits, privilege fees, and regulatory licenses         71,020         37,207         33,889         (8,886)           Fines and forfeitures         18,700         18,700         2,700         2,900         3,293         3,886           Total permits, privilege fees	Lodging taxes		20,500	20,500	31,661	11,161
Water utility taxes         161,000         161,000         180,533         19,533           Bank stock taxes         39,100         39,100         43,094         3,994           Recordation taxes         75,000         75,000         46,798         22,8202           Total other local taxes         \$ 1,831,910         \$ 1,831,910         \$ 2,044,205         \$ 212,295           Permits, privilege fees, and regulatory licenses:           Animal licenses         \$ 1,900         \$ 1,900         \$ 820         \$ (1,080)           Right of way fees         22,000         22,000         11,276         (10,724)           Transfer fees         175         175         230         55           Permits and other licenses         18,700         18,700         21,563         2,863           Total permits, privilege fees, and regulatory licenses         * 42,775         * 42,775         * 33,889         (8,866)           Fines and forfeitures:         * 71,020         * 71,020         * 37,297         (33,723)           Total permits, privilege fees, and regulatory licenses         * 71,020         * 71,020         * 37,297         (33,636)           Total permits, privilege fees, and regulatory licenses         * 71,020         * 71,020         * 37,297	Business and professional license taxes		195,000	195,000	200,699	5,699
Bank stock taxes         39,100         39,100         43,094         3,994           Recordation taxes         75,000         75,000         46,798         (28,202)           Total other local taxes         \$1,831,910         \$1,831,910         \$2,044,205         \$212,295           Permits, privilege fees, and regulatory licenses:           Animal licenses         \$1,900         \$1,900         \$820         (1,080)           Right of way fees         22,000         22,000         11,276         (10,724)           Transfer fees         18,700         18,700         21,663         2,863           Total permits, privilege fees, and regulatory licenses         42,775         42,775         33,889         (8,886)           Permits and forfeitures:         2         71,020         \$71,020         37,297         (33,723)           Total permits, privilege fees, and regulatory licenses         71,020         71,020         37,297         (38,866)           Fines and forfeitures:         2         71,020         37,297         (33,723)           Parking fines         71,020         71,220         38,102         (33,618)           Revenue from use of money and property:         2,000         2,000         10,867         8,867 <tr< td=""><td>Motor vehicle licenses</td><td></td><td>161,000</td><td>161,000</td><td>137,057</td><td>(23,943)</td></tr<>	Motor vehicle licenses		161,000	161,000	137,057	(23,943)
Recordation taxes         75,000         75,000         46,798         (28,202)           Total other local taxes         \$ 1,831,910         1,831,910         2,044,205         212,295           Permits, privilege fees, and regulatory licenses:         \$ 1,900         \$ 1,900         820         \$ (1,080)           Right to fway fees         22,000         22,000         11,276         (10,724)           Transfer fees         175         175         230         55           Permits and other licenses         18,700         18,700         21,563         2,803           Total permits, privilege fees, and regulatory licenses         42,775         42,775         33,889         68,880           Permits and other licenses         71,020         71,020         37,297         (33,723)           Total permits, privilege fees, and regulatory licenses         71,020         71,020         37,297         (8,880)           Permits and forfeitures         771,020         71,020         37,297         (33,723)         (33,723)           Parking fines         70,000         70,000         80.5         10.5         (10.5           Revenue from use of money and property:         2,000         2,000         10,867         8,867           Revenue from use of	Water utility taxes		161,000	161,000	180,533	19,533
Permits, privilege fees, and regulatory licenses:   Animal licenses   \$ 1,831,910   \$ 1,831,910   \$ 2,044,205   \$ 212,295	Bank stock taxes		39,100		43,094	3,994
Permits, privilege fees, and regulatory licenses:   Animal licenses   \$ 1,900 \$ 1,900 \$ 820 \$ (1,080)     Right of way fees   22,000   22,000   11,276   (10,724)     Transfer fees   175   175   230   55     Permits and other licenses   18,700   18,700   21,563   2,863     Total permits, privilege fees, and regulatory licenses   42,775 \$ 42,775 \$ 33,889 \$ (8,886)     Fines and forfeitures:   Court fines and forfeitures   71,020 \$ 71,020 \$ 37,297 \$ (33,723)     Parking fines   700   700   805   105     Total fines and forfeitures   71,720 \$ 71,720 \$ 38,102 \$ (33,618)     Revenue from use of money and property:   Revenue from use of money   2,000 \$ 2,000 \$ 10,867 \$ 8,867     Revenue from use of property   175,847   175,847   173,663   (2,184)     Sale of cemetery lots   32,000   32,000   21,450   (10,550)     Total revenue from use of money and property \$ 209,847 \$ 209,847 \$ 205,980 \$ (3,867)     Charges for services:   Sheriff fees   500 \$ 500 \$ 514 \$ 14     Commonwealth attorney fees   500 \$ 500 \$ 2,504   2,004     Charges for waste collection and disposal   725,000 725,000 649,186   (75,814)     Grave openings   63,083 63,083 63,083 30,100 (32,983)     Courthouse maintenance fees   12,500 12,500 5,850 (6,650)     Courthouse security fees   10,000 10,000 18,229 8,229     Jail administration fees   2,200 2,200 1,240 (960)     Other charges for services   700 700 4,512 3,812	Recordation taxes		75,000	75,000	46,798	(28,202)
Animal licenses         \$ 1,900 \$ 1,900 \$ 820 \$ (1,080)           Right of way fees         22,000 22,000 11,276 (10,724)           Transfer fees         175 175 230 55           Permits and other licenses         18,700 18,700 21,563 2,863           Total permits, privilege fees, and regulatory licenses         \$ 42,775 \$ 42,775 \$ 33,889 \$ (8,886)           Fines and forfeitures:         Court fines and forfeitures           Court fines and forfeitures         71,020 \$ 71,020 \$ 37,297 \$ (33,723)           Parking fines         700 700 805 105           Total fines and forfeitures         71,720 \$ 71,720 \$ 38,102 \$ (33,618)           Revenue from use of money and property:         8 2,000 \$ 2,000 \$ 10,867 \$ 8,867           Revenue from use of money and property         15,847 175,847 173,663 (2,184)           Sale of cemetery lots         32,000 32,000 21,450 (10,550)           Total revenue from use of money and property         32,000 32,000 21,450 (10,550)           Total revenue from use of money and property         32,000 32,000 2,000 2,450 (10,550)           Charges for services:         500 500 2,504 2,004           Charges for waste collection and disposal         725,000 725,000 649,186 (75,814)           Grave openings         63,083 63,083 30,100 (32,983)           Courthouse maintenance fees         12,500 12,500 5,850 (6,650)           Courthous	Total other local taxes	\$	1,831,910 \$	1,831,910 \$	2,044,205	212,295
Right of way fees         22,000         22,000         11,276         (10,724)           Transfer fees         175         175         230         55           Permits and other licenses         18,700         18,700         21,563         2,863           Total permits, privilege fees, and regulatory licenses         42,775         42,775         33,889         8,886           Fines and forfeitures:           Court fines and forfeitures         71,020         71,020         37,297         (33,723)           Parking fines         700         700         805         105           Total fines and forfeitures         71,720         71,720         38,102         33,618           Revenue from use of money and property:         2,000         2,000         10,867         8,867           Revenue from use of money         2,000         2,000         10,867         8,867           Revenue from use of property         175,847         175,847         173,663         (2,184)           Sale of cemetery lots         32,000         32,000         21,450         (10,550)           Total revenue from use of money and property         209,847         209,847         205,980         (3,867)           Charges for services:         \$5	Permits, privilege fees, and regulatory licenses:					
Transfer fees         175         175         230         55           Permits and other licenses         18,700         18,700         21,563         2,863           Total permits, privilege fees, and regulatory licenses         \$ 42,775         42,775         33,889         (8,886)           Fines and forfeitures:         Court fines and forfeitures           Court fines and forfeitures         71,020         71,020         37,297         (33,723)           Parking fines         700         700         805         105           Total fines and forfeitures         71,720         71,720         38,102         33,618           Revenue from use of money and property:         Revenue from use of money and property:           Revenue from use of money and property         175,847         173,663         (2,184)           Sale of cemetery lots         32,000         32,000         21,450         (10,550)           Total revenue from use of money and property         209,847         209,847         205,980         (33,67)           Charges for services:         Sherriff fees         500         500         514         14           Commonwealth attorney fees         500         500         2,504         2,004           Cha	Animal licenses	\$	1,900 \$	1,900 \$	820 \$	(1,080)
Permits and other licenses         18,700         18,700         21,563         2,863           Total permits, privilege fees, and regulatory licenses         \$ 42,775         \$ 42,775         \$ 33,889         \$ (8,886)           Fines and forfeitures:         Court fines and forfeitures         \$ 71,020         \$ 71,020         \$ 37,297         \$ (33,723)           Parking fines         700         700         805         105           Total fines and forfeitures         \$ 71,720         \$ 71,720         \$ 38,102         \$ (33,618)           Revenue from use of money and property:         Revenue from use of money and property:         2,000         \$ 2,000         \$ 10,867         \$ 8,867           Revenue from use of property         175,847         175,847         173,663         (2,184)           Sale of cemetery lots         32,000         32,000         21,450         (10,550)           Total revenue from use of money and property         \$ 209,847         209,847         205,980         \$ (3,867)           Charges for services:         Sherriff fees         \$ 500         500         514         14           Commonwealth attorney fees         500         500         2,504         2,004           Charges for waste collection and	Right of way fees		22,000	22,000	11,276	(10,724)
Total permits, privilege fees, and regulatory licenses         42,775         42,775         33,889         (8,886)           Fines and forfeitures:         Court fines and forfeitures         \$ 71,020         71,020         37,297         (33,723)           Parking fines         700         700         700         805         105           Total fines and forfeitures         \$ 71,720         38,102         (33,618)           Revenue from use of money and property:         2,000         2,000         10,867         8,867           Revenue from use of money and property         175,847         175,847         173,663         (2,184)           Sale of cemetery lots         32,000         32,000         21,450         (10,550)           Total revenue from use of money and property         209,847         209,847         205,980         (3,867)           Charges for services:         Sheriff fees         \$ 500         500         514         14           Commonwealth attorney fees         500         725,000         649,186         (75,814)           Grave openings         63,083         63,083         30,100         (32,983)           Courthouse maintenance fees         12,500 </td <td>Transfer fees</td> <td></td> <td>175</td> <td>175</td> <td>230</td> <td>55</td>	Transfer fees		175	175	230	55
Fines and forfeitures:  Court fines and forfeitures  Court fines and forfeitures  \$ 71,020 \$ 71,020 \$ 37,297 \$ (33,723) \$ Parking fines  Total fines and forfeitures  \$ 700	Permits and other licenses		18,700	18,700	21,563	2,863
Court fines and forfeitures         \$ 71,020 \$ 71,020 \$ 37,297 \$ 105           Parking fines         700 700 805         105           Total fines and forfeitures         \$ 71,720 \$ 71,720 \$ 38,102 \$ 38,102 \$ 33,618           Revenue from use of money and property:         Revenue from use of money         \$ 2,000 \$ 2,000 \$ 10,867 \$ 8,867           Revenue from use of property         175,847 175,847 173,663 (2,184)           Sale of cemetery lots         32,000 32,000 21,450 (10,550)           Total revenue from use of money and property         \$ 209,847 \$ 209,847 \$ 205,980 \$ (3,867)           Charges for services:         Sheriff fees         \$ 500 \$ 500 \$ 514 \$ 14           Commonwealth attorney fees         500 \$ 500 \$ 2,504 2,004         2,004           Charges for waste collection and disposal         725,000 725,000 649,186 (75,814)         (75,814)           Grave openings         63,083 63,083 30,100 (32,983)         30,100 (32,983)           Courthouse maintenance fees         12,500 12,500 5,850 (6,650)         5,850 (6,650)           Courthouse security fees         10,000 10,000 18,229 8,229         3,229           Jail administration fees         2,200 2,200 1,240 (960)         1,240 (960)           Other charges for services         700 700 4,512 3,812	Total permits, privilege fees, and regulatory licenses	\$	42,775 \$	42,775 \$	33,889_\$	(8,886)
Parking fines         700         700         805         105           Total fines and forfeitures         \$ 71,720         \$ 71,720         \$ 38,102         \$ (33,618)           Revenue from use of money and property:         Revenue from use of money         \$ 2,000         \$ 2,000         \$ 10,867         \$ 8,867           Revenue from use of property         175,847         175,847         173,663         (2,184)           Sale of cemetery lots         32,000         32,000         21,450         (10,550)           Total revenue from use of money and property         \$ 209,847         209,847         205,980         \$ (3,867)           Charges for services:         Sheriff fees         \$ 500         500         514         \$ 14           Commonwealth attorney fees         500         500         2,504         2,004           Charges for waste collection and disposal         725,000         725,000         649,186         (75,814)           Grave openings         63,083         63,083         30,100         (32,983)           Courthouse maintenance fees         12,500         12,500         5,850         (6,650)           Courthouse security fees         10,000         10,000         18,229         8,229           Jail administration fee	Fines and forfeitures:					
Parking fines         700         700         805         105           Total fines and forfeitures         \$ 71,720         \$ 71,720         \$ 38,102         \$ (33,618)           Revenue from use of money and property:         Revenue from use of money and property         \$ 2,000         \$ 2,000         \$ 10,867         \$ 8,867           Revenue from use of property         175,847         175,847         173,663         (2,184)           Sale of cemetery lots         32,000         32,000         21,450         (10,550)           Total revenue from use of money and property         \$ 209,847         209,847         205,980         \$ (3,867)           Charges for services:         Sheriff fees         \$ 500         500         514         14           Commonwealth attorney fees         500         500         2,504         2,004           Charges for waste collection and disposal         725,000         725,000         649,186         (75,814)           Grave openings         63,083         63,083         30,100         (32,983)           Courthouse maintenance fees         12,500         12,500         5,850         (6,650)           Courthouse security fees         10,000         10,000         18,229         8,229<	Court fines and forfeitures	\$	71,020 \$	71,020 \$	37,297 \$	(33,723)
Revenue from use of money and property:         Revenue from use of money       \$ 2,000 \$ 2,000 \$ 10,867 \$ 8,867         Revenue from use of property       175,847 175,847 173,663 (2,184)         Sale of cemetery lots       32,000 32,000 21,450 (10,550)         Total revenue from use of money and property       \$ 209,847 \$ 209,847 \$ 205,980 \$ (3,867)         Charges for services:         Sheriff fees       \$ 500 \$ 500 \$ 514 \$ 14         Commonwealth attorney fees       500 \$ 500 \$ 2,504 2,004         Charges for waste collection and disposal       725,000 725,000 649,186 (75,814)         Grave openings       63,083 63,083 30,100 (32,983)         Courthouse maintenance fees       12,500 12,500 5,850 (6,650)         Courthouse security fees       10,000 11,000 18,229 8,229         Jail administration fees       2,200 2,200 1,240 (960)         Other charges for services       700 700 4,512 3,812	Parking fines		700	700	805	
Revenue from use of money         \$ 2,000 \$ 2,000 \$ 10,867 \$ 8,867           Revenue from use of property         175,847 175,847 175,847 173,663 (2,184)           Sale of cemetery lots         32,000 32,000 21,450 (10,550)           Total revenue from use of money and property         \$ 209,847 \$ 209,847 \$ 205,980 \$ (3,867)           Charges for services:           Sheriff fees         \$ 500 \$ 500 \$ 514 \$ 14           Commonwealth attorney fees         500 \$ 500 \$ 2,504 2,004           Charges for waste collection and disposal         725,000 725,000 649,186 (75,814)           Grave openings         63,083 63,083 30,100 (32,983)           Courthouse maintenance fees         12,500 12,500 5,850 (6,650)           Courthouse security fees         10,000 10,000 18,229 8,229           Jail administration fees         2,200 2,200 1,240 (960)           Other charges for services         700 700 4,512 3,812	Total fines and forfeitures	\$	71,720 \$	71,720 \$	38,102 \$	(33,618)
Revenue from use of money         \$ 2,000 \$ 2,000 \$ 10,867 \$ 8,867           Revenue from use of property         175,847 175,847 175,847 173,663 (2,184)           Sale of cemetery lots         32,000 32,000 21,450 (10,550)           Total revenue from use of money and property         \$ 209,847 \$ 209,847 \$ 205,980 \$ (3,867)           Charges for services:           Sheriff fees         \$ 500 \$ 500 \$ 514 \$ 14           Commonwealth attorney fees         500 \$ 500 \$ 2,504 2,004           Charges for waste collection and disposal         725,000 725,000 649,186 (75,814)           Grave openings         63,083 63,083 30,100 (32,983)           Courthouse maintenance fees         12,500 12,500 5,850 (6,650)           Courthouse security fees         10,000 10,000 18,229 8,229           Jail administration fees         2,200 2,200 1,240 (960)           Other charges for services         700 700 4,512 3,812	Revenue from use of money and property:					
Revenue from use of property         175,847         175,847         173,663         (2,184)           Sale of cemetery lots         32,000         32,000         21,450         (10,550)           Total revenue from use of money and property         \$ 209,847         209,847         205,980         (3,867)           Charges for services:           Sheriff fees         \$ 500         500         514         14           Commonwealth attorney fees         500         500         2,504         2,004           Charges for waste collection and disposal         725,000         725,000         649,186         (75,814)           Grave openings         63,083         63,083         30,100         (32,983)           Courthouse maintenance fees         12,500         12,500         5,850         (6,650)           Courthouse security fees         10,000         10,000         18,229         8,229           Jail administration fees         2,200         2,200         1,240         (960)           Other charges for services         700         700         4,512         3,812		\$	2.000 \$	2.000 \$	10.867 \$	8.867
Sale of cemetery lots         32,000         32,000         21,450         (10,550)           Total revenue from use of money and property         \$ 209,847         209,847         209,847         205,980         3,867)           Charges for services:           Sherriff fees         \$ 500         500         514         14           Commonwealth attorney fees         500         500         2,504         2,004           Charges for waste collection and disposal         725,000         725,000         649,186         (75,814)           Grave openings         63,083         63,083         30,100         (32,983)           Courthouse maintenance fees         12,500         12,500         5,850         (6,650)           Courthouse security fees         10,000         10,000         18,229         8,229           Jail administration fees         2,200         2,200         1,240         (960)           Other charges for services         700         700         4,512         3,812	•	·	175,847	175,847		
Total revenue from use of money and property         \$ 209,847 \$ 209,847 \$ 205,980 \$ (3,867)           Charges for services:         \$ 500 \$ 500 \$ 514 \$ 14           Sheriff fees         \$ 500 \$ 500 \$ 2,504 \$ 2,004           Commonwealth attorney fees         500 \$ 725,000 \$ 649,186 \$ (75,814)           Grave openings         63,083 \$ 63,083 \$ 30,100 \$ (32,983)           Courthouse maintenance fees         12,500 \$ 12,500 \$ 5,850 \$ (6,650)           Courthouse security fees         10,000 \$ 10,000 \$ 18,229 \$ 8,229           Jail administration fees         2,200 \$ 2,200 \$ 1,240 \$ (960)           Other charges for services         700 \$ 700 \$ 4,512 \$ 3,812			32,000	32,000	21,450	, , ,
Sheriff fees         \$ 500 \$ 500 \$ 500 \$ 2,504 \$ 2,004           Commonwealth attorney fees         500 \$ 500 \$ 2,504 \$ 2,004           Charges for waste collection and disposal         725,000 725,000 649,186 (75,814)           Grave openings         63,083 63,083 30,100 (32,983)           Courthouse maintenance fees         12,500 12,500 5,850 (6,650)           Courthouse security fees         10,000 10,000 18,229 8,229           Jail administration fees         2,200 2,200 1,240 (960)           Other charges for services         700 700 4,512 3,812		\$	209,847 \$			
Sheriff fees         \$ 500 \$ 500 \$ 500 \$ 2,504 \$ 2,004           Commonwealth attorney fees         500 \$ 500 \$ 2,504 \$ 2,004           Charges for waste collection and disposal         725,000 725,000 649,186 (75,814)           Grave openings         63,083 63,083 30,100 (32,983)           Courthouse maintenance fees         12,500 12,500 5,850 (6,650)           Courthouse security fees         10,000 10,000 18,229 8,229           Jail administration fees         2,200 2,200 1,240 (960)           Other charges for services         700 700 4,512 3,812	Charges for services:					
Commonwealth attorney fees         500         500         2,504         2,004           Charges for waste collection and disposal         725,000         725,000         649,186         (75,814)           Grave openings         63,083         63,083         30,100         (32,983)           Courthouse maintenance fees         12,500         12,500         5,850         (6,650)           Courthouse security fees         10,000         10,000         18,229         8,229           Jail administration fees         2,200         2,200         1,240         (960)           Other charges for services         700         700         4,512         3,812	•	\$	500 \$	500 \$	514 \$	14
Charges for waste collection and disposal       725,000       725,000       649,186       (75,814)         Grave openings       63,083       63,083       30,100       (32,983)         Courthouse maintenance fees       12,500       12,500       5,850       (6,650)         Courthouse security fees       10,000       10,000       18,229       8,229         Jail administration fees       2,200       2,200       1,240       (960)         Other charges for services       700       700       4,512       3,812		•				
Grave openings         63,083         63,083         30,100         (32,983)           Courthouse maintenance fees         12,500         12,500         5,850         (6,650)           Courthouse security fees         10,000         10,000         18,229         8,229           Jail administration fees         2,200         2,200         1,240         (960)           Other charges for services         700         700         4,512         3,812	<u>*</u>				,	,
Courthouse maintenance fees       12,500       12,500       5,850       (6,650)         Courthouse security fees       10,000       10,000       18,229       8,229         Jail administration fees       2,200       2,200       1,240       (960)         Other charges for services       700       700       4,512       3,812	·		,	,	,	, ,
Courthouse security fees       10,000       10,000       18,229       8,229         Jail administration fees       2,200       2,200       1,240       (960)         Other charges for services       700       700       4,512       3,812	. 0		,	,	,	
Jail administration fees         2,200         2,200         1,240         (960)           Other charges for services         700         700         4,512         3,812			,	,	,	, , ,
Other charges for services         700         700         4,512         3,812	•		,	,	,	,
Total charges for services \$ 814,483 \$ 814,483 \$ 712,135 \$ (102,348)						, ,
	Total charges for services	\$	814,483 \$	814,483 \$	712,135 \$	(102,348)

Fund, Major and Minor Revenue Source		Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
Concerd Funds (continued)					
General Fund: (continued) Revenue from local sources: (continued)					
Miscellaneous:					
Miscellaneous	\$	52,550 \$	75,801 \$	62,162 \$	(13,639)
Total miscellaneous	\$	52,550 \$	75,801 \$	62,162 \$	
Recovered costs:		_			
Social service refunds	\$	- \$	- \$	28,253 \$	,
Other recovered costs	\$	<u> </u>		5,274 33,527 \$	5,274
Total recovered costs	Φ			<u> </u>	33,527
Total revenue from local sources	\$	9,716,265 \$	9,739,516 \$	10,065,334_\$	325,818
Intergovernmental:					
Revenue from the Commonwealth:					
Noncategorical aid:					
Mobile home titling tax	\$	500 \$	500 \$	347 \$	(153)
Communication tax		288,000	288,000	218,703	(69,297)
Rolling stock		6,000	6,000	12,148	6,148
Auto rental tax		500	500	1,137	637
State recordation tax		12,000	12,000	-	(12,000)
Personal property tax relief funds		662,919	662,919	662,919	(74.005)
Total noncategorical aid	\$	969,919 \$	969,919 \$	895,254	(74,665)
Categorical aid:					
Shared expenses:					
Commonwealth's attorney	\$	183,309 \$	183,309 \$	182,606 \$	(703)
Sheriff		186,837	186,837	183,075	(3,762)
Commissioner of revenue		90,166	90,166	89,711	(455)
Treasurer		83,280	83,280	84,784	1,504
Registrar/electoral board		71,000	71,000	58,109	(12,891)
Police		206,378	206,378	216,099	9,721
Juror Expense		3,000	3,000	6,270	3,270
Clerk of the Circuit Court	\$	165,187	165,187	180,308 1,000,962 \$	15,121
Total shared expenses	Φ	989,157 \$	989,157 \$	1,000,962	11,805
Other categorical aid:					
Welfare administration and assistance	\$	100,000 \$	100,000 \$	147,523 \$	47,523
Comprehensive services act		1,540,000	1,540,000	1,381,247	(158,753)
Street and Highway Maintenance		1,366,650	1,366,650	1,577,582	210,932
School resource officer grant		140,000	176,350	224,348	47,998
Victim-witness grant		22,000	22,000	21,211	(789)
Fire programs		30,000	30,000	30,000	-
Virginia outdoors		-	-	78,000	78,000
Other state grants		-	46,453	47,059	606
Seized funds		<del>-</del> . <del>-</del>	<del>-</del> . <del>-</del>	8,189	8,189
Total other categorical aid	\$	3,198,650 \$	3,281,453 \$	3,515,159	233,706
Total categorical aid	\$	4,187,807 \$	4,270,610 \$	4,516,121 \$	245,511
. Jan outogorioui did	<u> </u>	1,101,001 ψ	1,210,010 ψ	1,010,121 ψ	
Total revenue from the Commonwealth	\$	5,157,726 \$	5,240,529 \$	5,411,375 \$	170,846

Fund, Major and Minor Revenue Source		Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
General Fund: (continued)					
Intergovernmental: (continued) Revenue from the federal government:					
Categorical aid:					
Welfare administration and assistance	\$	100,000 \$	100,000 \$	149,863 \$	49,863
Ground transportation safety grant		-	-	854	854
Seized funds			-	22,388	22,388
Victim-witness grant Byrne justice assistance grant		58,170 33,000	68,170 33,000	49,492 22,923	(18,678) (10,077)
Community development block grant		-	-	64,455	64,455
USDA forestry grant		-	-	1,275	1,275
Coronavirus state and local fiscal recovery funds		<del></del>	2,287,066	2,243,239	(43,827)
Total categorical aid	\$	191,170 \$	2,488,236 \$	2,554,489 \$	66,253
Total revenue from the federal government	\$	191,170_\$	2,488,236 \$	2,554,489 \$	66,253
Total General Fund	\$	15,065,161 \$	17,468,281 \$	18,031,198 \$	562,917
Special Revenue Funds: Park and Recreation Fund: Revenue from local sources: Revenue from use of money and property:					
Revenue from the use of property	\$	269,775 \$	269,775 \$	143,771 \$	(126,004)
Total revenue from use of money and property	\$	269,775 \$	269,775 \$	143,771 \$	(126,004)
Charges for services:					
Recreation fees	\$	61,100 \$	61,100 \$	31,442 \$	
Total charges for services	\$	61,100 \$	61,100 \$	31,442_\$	(29,658)
Miscellaneous:	•	0.000 #	00.700 4	00.707.0	
Micellaneous Total miscellaneous	\$ <u></u>	2,200 \$ 2,200 \$	33,700 \$ 33,700 \$	33,737 \$ 33,737 \$	
	Ψ				
Total revenue from local sources	<b>\$</b>	333,075 \$	364,575 \$	208,950 \$	
Total Park and Recreation Fund	\$	333,075 \$	364,575 \$	208,950 \$	(155,625)
Senior Center Fund: Revenue from local sources: Recovered costs:					
Payments from other localities	\$	8,500 \$	8,500 \$	7,658 \$	(842)
Total recovered costs	\$	8,500 \$	8,500 \$	7,658 \$	(842)
Total revenue from local sources	\$	8,500 \$	8,500 \$	7,658 \$	(842)
Total Senior Center Fund	\$	8,500 \$	8,500 \$	7,658 \$	(842)
Green Hill Cemetery Fund: Revenue from local sources: Revenue from use of money and property:					
Revenue from the use of money	\$	- \$	- \$	625 \$	625
Total revenue from use of money and property	\$	- \$ - \$		625	
Charges for services:					
Cemetery perpetual care receipts	\$	<u>-</u> \$_ -\$		3,750 \$	
Total charges for services	\$	\$	\$	3,750 \$	3,750
Total revenue from local sources	\$	\$_	\$_	4,375_\$	4,375
Total Green Hill Cemetery Fund	\$	\$	\$	4,375 \$	4,375

Fund, Major and Minor Revenue Source	 Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
Capital Projects Funds:				
School Construction Fund:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from the use of money	\$ \$	\$	18,467	
Total revenue from use of money and property	\$ \$_	- \$	18,467	18,467
Total School Construction Fund	\$ \$	\$	18,467	18,467
Community Development Block Grant:				
Revenue from local sources:				
Revenue from use of money and property:				
Revenue from the use of money	\$ \$	\$	104	
Total revenue from use of money and property	\$ 	\$	104_9	104
Miscellaneous:				
Other miscellaneous	\$ - \$_	- \$	277 5	
Total miscellaneous	\$ - \$	- \$	277	277
Total revenue from local sources	\$ \$_	\$_	381 8	381
Total Community Development Block Grant Fund	\$ \$	\$	381	381
Total Primary Government	\$ 15,406,736 \$	17,841,356 \$	18,271,029	429,673
Discretely Presented Component Unit - School Board: School Operating Fund: Revenue from local sources: Revenue from use of money and property:				
Revenue from the use of money	\$ - \$	- \$	92 \$	92
Total revenue from use of money and property	\$ - \$	- \$	92 9	92
Charges for services:				
Charges for education	\$ 24,500 \$	24,500 \$	46,121	21,621
Total charges for services	\$ 24,500 \$	24,500 \$	46,121	
Recovered costs:				
Other recovered costs	\$ 20,000 \$	20,000 \$	206,333	186,333
Total recovered costs	\$ 20,000 \$	20,000 \$	206,333	186,333
Total revenue from local sources	\$ 44,500 \$	44,500_\$	252,546	208,046

Discretely Presented Component Unit - School Board: (continued)	
School Operating Fund: (continued)	
Intergovernmental:	
Revenue from local governments:	
Contribution from City of Buena Vista, Virginia \$ 2,293,803 \$ 2,293,803 \$ 1,410,488 \$	(883,315)
Total revenue from local governments \$ 2,293,803 \$ 2,293,803 \$ 1,410,488 \$	(883,315)
Revenue from the Commonwealth:	
Categorical aid:	
Share of state sales tax \$ 1,161,426 \$ 1,161,426 \$ 1,232,202 \$	70,776
Basic school aid 3,949,379 3,949,379 3,725,542	(223,837)
At-risk 641,698 641,698 634,536	(7,162)
Project graduation 3,674 3,674 3,674	· -
Alternative education 83,170 83,170 83,140	(30)
Gifted and talented 36,696 36,696 36,284	(412)
Special education 483,055 483,055 477,635	(5,420)
Remedial summer school 38,588 38,588 57,412	18,824
Remedial education 172,805 172,805 170,867	(1,938)
Vocational education 514,413 514,413 508,641	(5,772)
Technology funds 180,000 180,000 180,000	-
Lottery 256,971 256,971 266,519	9,548
School security grant - 36,896	36,896
Fringe benefits 937,420 937,420 926,902	(10,518)
Medicare benefits 20,000 20,000 53,398	33,398
Regional tuition programs 23,712 23,712 -	(23,712)
Reduced class size (K-3) 185,784 185,784 204,061	18,277
Free textbooks 88,324 88,324 87,333	(991)
Early reading intervention 42,156 42,156 33,122	(9,034)
Special education - homebound 1,573 1,573 2,729	1,156
Vocational education - equipment - 4,045	4,045
Salary supplement 268,286 268,286 265,470	(2,816)
English as a second language 1,226 1,226 1,226 1,226 School construction 1,226 1,226 1,226	-
School construction - 1,261,261 1,261,261	97 564
Virginia preschool iniative 87,564 Hold harmless 97,969 97,969 97,969	87,564
Standards of learning algebra readiness 21,470 21,470 21,463	(7)
Other state funds 69,525 69,525 165,456	95,931
Total categorical aid \$ 9,279,320 \$ 10,540,581 \$ 10,625,347 \$	84,766
\(\frac{\circ}{\circ}\frac{\circ}{\circ}\pi \frac{\circ}{\circ}\	01,100
Total revenue from the Commonwealth \$9,279,320 \$10,540,581 \$10,625,347 \$\$	84,766
Revenue from the federal government:	
Categorical aid:	
Title I \$ 276,897 \$ 276,897 \$ 305,988 \$	29,091
Title VI-B, special education 240,952 240,952 182,934	(58,018)
Title VI-B, pre-school 10,267 10,267 14,496	4,229
Title IV-B, 21st Century 200,000 200,000 171,423	(28,577)
State and local fiscal recovery fund 100,222 100,222 103,452	3,230
Education stabilization funds 942,459 823,511 976,054	152,543
Vocational Education 25,000 25,000 23,052	(1,948)
Title II, Improving teacher quality 31,468 31,468 40,125	8,657
Rural and low income grant 22,092	22,092
Title IV, Innovative education 18,000 18,000 11,935	(6,065)
Workforce grant 89,058 89,058 102,038	12,980
Other29,744	(29,744)
Total categorical aid \$ 1,964,067 \$ 1,845,119 \$ 1,953,589 \$	108,470
Total revenue from the federal government \$ 1,964,067 \ \$ 1,845,119 \ \$ 1,953,589 \ \$	108,470
Total School Operating Fund \$ 13,581,690 \$ 14,724,003 \$ 14,241,970 \$	(482,033)

Fund, Major and Minor Revenue Source		Original Budget		Final Budget		Actual	Variance with Final Budget - Positive (Negative)
Discretely Presented Component Unit - School Board: (contin	nued)						
Special Revenue Fund:							
School Cafeteria Fund:							
Revenue from local sources:							
Charges for services:							
Cafeteria Sales	\$	76,217	\$	76,217	\$	48,158	(28,059)
Total charges for services	\$	76,217 76,217	\$	76,217 76,217	\$	48,158	(28,059)
Total revenue from local sources	\$	76,217	\$	76,217	\$_	48,158	(28,059)
Intergovernmental:							
Revenue from the Commonwealth:							
Categorical aid:							
School food program grant	\$	21,865	\$	21,865	\$	15,215	(6,650)
Total revenue from the commonwealth	\$_	21,865		21,865		15,215	
	· —	,	· · —	,	· —		
Revenue from the federal government:							
Categorical aid:							
USDA Commodities	\$	_	\$	_	\$	43,225	43,225
School food program grant	•	558,165	•	558,165	•	612,029	53,864
Total categorical aid	\$	558,165	\$	558,165	\$_	655,254	
<b>C</b>		,	_	•	_	· · · · · · · · · · · · · · · · · · ·	
Total revenue from the federal government	\$	558,165	\$	558,165	\$	655,254	97,089
Total School Cafeteria Fund	\$	656,247	\$	656,247	\$_	718,627	62,380
School Activity Funds:							
Revenue from local sources:							
Revenue from use of money and property:							
Revenue from the use of money	\$	_	\$	_	\$	18,033	18,033
Total revenue from use of money and property	\$	-	\$ <u> </u>	-	\$_ \$	18,033	18,033
, , , ,	· —		· · —		· —		
Miscellaneous revenue:							
Other miscellaneous	\$	_	\$	_	\$	375,672	375,672
Total miscellaneous revenue	\$	-	\$ \$	-	\$_ \$	375,672	
	· —		_		_	· · · · · · · · · · · · · · · · · · ·	
Total revenue from local sources	\$		\$	-	\$	393,705	393,705
Total School Activity Funds	\$	-	\$	_	\$	393,705	393,705
·	_		: =		_	,	
Total Discretely Presented Component Unit - School Board	\$	14,237,937	\$	15,380,250	\$	15,354,302	(25,948)

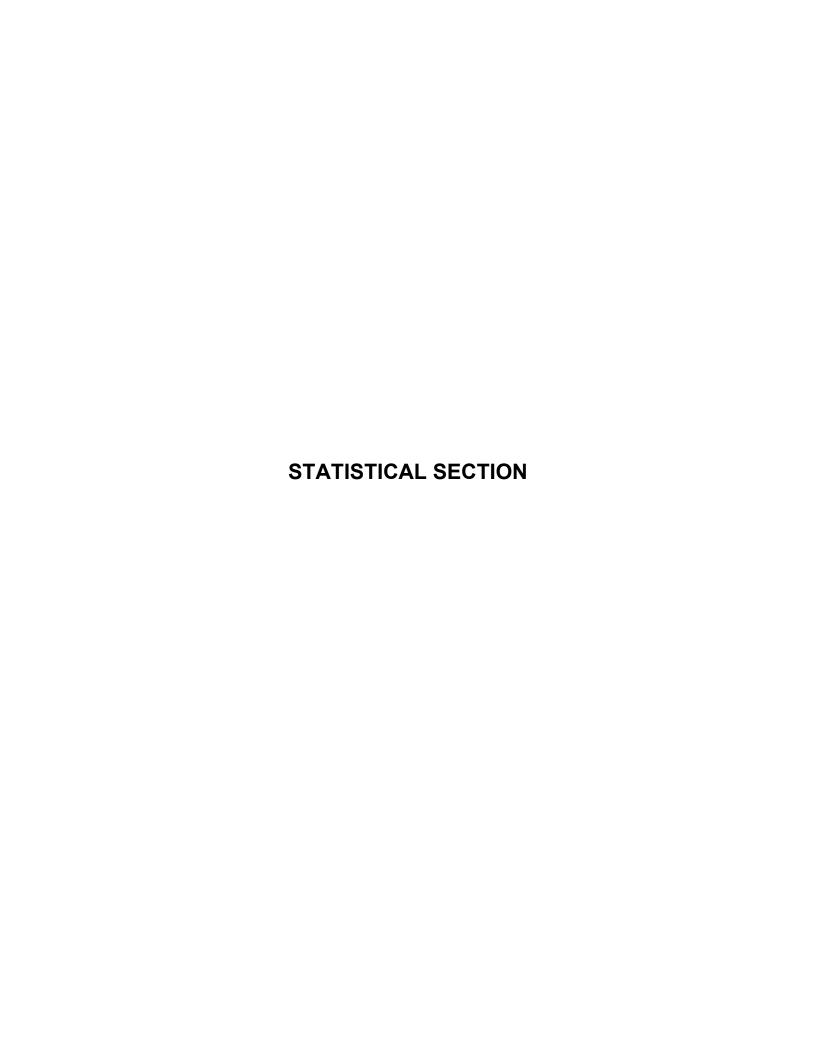
Schedule of Expenditures - Budget and Actual Governmental Funds Year Ended June 30, 2023

Fund, Function, Activity, and Elements		Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
General Fund:					
General government administration:					
Legislative:					
City Council	\$_	39,548 \$	39,548 \$	47,751 \$	(8,203)
General and financial administration:					
City Manager	\$	156,033 \$	156,033 \$	150,990 \$	5,043
City Attorney/Legal Services	•	70.000	70,000	73,218	(3,218)
Finance		289,462	289,462	277,920	11,542
Independent Auditor		64,800	64,800	76,530	(11,730)
Commissioner of Revenue		,	228,049	210,237	17,812
		228,049			
City Treasurer		303,587	303,587	318,232	(14,645)
Reassessment		36,000	36,000	8,344	27,656
Information Technology		136,000	136,000	87,381	48,619
Other general and financial administration	_	70,700	70,700	73,220	(2,520)
Total general and financial administration	\$_	1,354,631 \$	1,354,631 \$	1,276,072 \$	78,559
Board of elections:					
Electoral board and officials	\$_	160,238 \$	160,238 \$	152,171 \$	8,067
Total board of elections	\$_	160,238 \$	160,238 \$	152,171 \$	8,067
Total general government administration	\$_	1,554,417 \$	1,554,417 \$	1,475,994 \$	78,423
Judicial administration:					
Courts:					
Circuit court	\$	6,234 \$	6,234 \$	8,433 \$	(2,199)
General district court		7,020	7,020	4,411	2,609
Juvenile/Domestic relations court		33,610	33,610	54,107	(20,497)
Clerk of the circuit court		260,900	260,900	260,923	(23)
Sheriff		433,685	524,076	614,601	(90,525)
Total courts	\$	741,449 \$	831,840 \$	942,475 \$	(110,635)
Commonwealth's attorney:					
Commonwealth's attorney	\$	265,160 \$	265,160 \$	269,075 \$	(3,915)
Total commonwealth's attorney	\$_ \$	265,160 \$	265,160 \$	269,075 \$	(3,915)
rotal commonwealth's attorney	Ψ_	200,100 φ_	203,100 φ_	200,070 φ	(0,010)
Total judicial administration	\$_	1,006,609 \$	1,097,000 \$	1,211,550 \$	(114,550)
Public safety:					
Law enforcement and traffic control:					
Criminal Justice Service Department	\$	81,125 \$	81,125 \$	73,282 \$	7,843
Police Department		1,884,096	2,232,870	2,201,663	31,207
Total law enforcement and traffic control	\$_	1,965,221 \$	2,313,995 \$	2,274,945 \$	39,050
Fire and rescue services:					
Fire department	\$	163,500 \$	163,500 \$	218,718 \$	(55,218)
Rescue squad	*	110,903	135,903	123,453	12,450
Central dispatch		406,964	406,964	387,708	19,256
Total fire and rescue services	\$_	681,367 \$	706,367 \$	729,879 \$	(23,512)
Correction and detention:					
Probation Office	\$	3,000 \$	3,000 \$	1,011 \$	1,989
Magistrate	φ	3,000 \$ 425	3,000 \$ 425	1,011 \$	305
Regional Jail		736,108	425 810,108	782,659	27,449
-	<u>_</u>				
Total correction and detention	\$_	739,533 \$	813,533 \$	783,790 \$	29,743

Fund, Function, Activity, and Elements		Original Budget		Final Budget		Actual	Variance with Final Budget - Positive (Negative)
General Fund: (continued)							
Public safety: (continued)							
Other protection:							
Medical Examiner	\$	150	\$	150	\$	100 \$	50
Total other protection	\$	150	\$	150	\$	100 \$	50
Total public safety	\$_	3,386,271	_\$	3,834,045	\$	3,788,714 \$	45,331
Public works:							
Maintenance of highways, streets, bridges and sidewalks:							
Administrative and Engineering	\$	310,324	\$	372,704	\$	320,736 \$	51,968
Street Maintenance Department		1,167,219		1,463,503		1,139,595	323,908
Street Lights		73,000		73,000	_	68,676	4,324
Total maintenance of highways, streets, bridges and sidewalks	\$_	1,550,543	\$	1,909,207	\$	1,529,007 \$	380,200
Sanitation and waste removal:							
Refuse Department	\$	409,462	\$	409,462	\$	389,545 \$	19,917
Refuse Disposal	_	300,000		300,000		307,903	(7,903)
Total sanitation and waste removal	\$	709,462	_\$	709,462	\$	697,448 \$	12,014
Maintenance of general buildings and grounds:							
Maintenance Buildings and Grounds	\$	461,136	\$	567,251	\$	652,574 \$	(85,323)
Green Hill Cemetary Maintenance	_	44,994		101,794	_	148,178	(46,384)
Total maintenance of general buildings and grounds	\$	506,130	_\$	669,045	\$	800,752 \$	(131,707)
Total public works	\$_	2,766,135	\$_	3,287,714	\$	3,027,207 \$	260,507
Health and welfare:							
Health:	_		_		_		
Health Services	\$_	39,984	- '	39,984		39,332 \$	652
Total health	\$	39,984	_\$	39,984	ֆ	39,332 \$	652
Mental health and mental retardation:							
Mental Health	\$_	54,256		54,256	_	54,256 \$	
Total mental health and mental retardation	\$_	54,256	_\$	54,256	\$	54,256 \$	<u> </u>
Welfare:							
Property Tax Relief	\$	80,000	\$	80,000	\$	75,811 \$	4,189
Social Services		2,300,000		2,370,715		2,304,186	66,529
VA Municipal League		4,888		4,888		5,119	(231)
Valley Program for Aging		43,912		43,912		43,912	-
Total Action Against Poverty	_	2,700		2,700	_	2,700	70.407
Total welfare	\$	2,431,500	_\$	2,502,215	Ψ <u></u>	2,431,728 \$	70,487
Total health and welfare	\$	2,525,740	\$	2,596,455	\$	2,525,316 \$	71,139

General Fund: (continued)						
Education: Other instructional costs:						
	\$	2,293,803 \$	2,293,803 \$	:	1,273,917 \$	1,019,886
Contribution to City School Board  Contribution to Community Colleges	φ	36,408	2,293,803 \$ 36,408	•	36,408	1,019,000
, ,	<u> </u>	2,330,211 \$	2,330,211 \$	.—	1,310,325 \$	 1,019,886
Parks, recreation, and cultural:	Φ	2,330,211 φ	Φ	·—	1,310,325 φ	 1,019,000
Library:						
	Ф	147,327 \$	147,327 \$		150,786 \$	(3,459)
· · · · · · · · · · · · · · · · · · ·	\$ \$	147,327 \$	147,327 \$		150,786 \$	(3,459)
Total library	Φ	141,321 φ	147,327 φ	<b>'</b> —	130,700 p	 (3,439)
Total parks, recreation, and cultural	\$	147,327 \$	147,327 \$	<u> </u>	150,786_\$	 (3,459)
Community development:						
Planning and community development:						
Community development administration	\$	131,992 \$	185,924 \$	5	152,487 \$	33,437
Central Shenandoah Planning District Commission		20,796	20,796		20,796	-
Blue Ridge Legal Services		1,248	1,248		1,248	-
Visitor's Center		53,297	53,297		68,297	(15,000)
Paxton House		6,000	6,000		4,500	1,500
Community Foundation		-	23,251		23,251	-
SPCA		32,780	32,780		32,780	-
Rockbridge Area transportation system		-	=		11,598	(11,598)
VEPGA		-	=		327	(327)
Talking book center		2,100	2,100		2,100	-
Employee programs		45,000	45,000		26,990	18,010
Business Development		231,401	262,853		286,021	(23,168)
Total planning and community development	\$	524,614 \$	633,249 \$	;	630,395 \$	 2,854
					<u>.</u>	<u> </u>
Environmental management:						
Soil and Water Conservation	\$	2,000 \$	2,000 \$	;	2,000 \$	-
	\$	2,000 \$	2,000 \$		2,000 \$	-
Total community development	\$	526,614 \$	635,249 \$	:	632,395 \$	2,854
Total community development	Ψ	<u> </u>		<u> </u>	- σοΣ,σσσ φ	 2,004
Debt service:						
Principal retirement	\$	109,176 \$	109,176 \$	;	200,324 \$	(91,148)
Interest and other fiscal charges		113,054	113,054		142,180	(29,126)
Total debt service	\$	222,230 \$	222,230 \$	<u> </u>	342,504 \$	(120,274)
Total General Fund	\$	14,465,554 \$	15,704,648 \$		14,464,791 \$	1,239,857
Total General Fund	Ψ	14,405,554 ψ	13,704,040 φ	<u> </u>	14,404,731 p	 1,239,037
Special Revenue Fund:						
Park & Recreation Fund:						
Parks, recreation, and cultural:						
Parks and recreation:	_					
	\$	205,002 \$	351,427 \$	5	366,798 \$	(15,371)
Recreation		162,190	162,190		165,394	(3,204)
Parks and Ground Maintenance		220,570	1,342,260		1,521,114	(178,854)
Activities		16,300	16,300		30,497	(14,197)
Swimming Pool		57,675	57,675		115,819	 (58,144)
Total Parks and Recreation	\$	661,737 \$	1,929,852 \$	·	2,199,622 \$	 (269,770)
Debt Service						
	\$	- \$	- \$	;	32,982 \$	(32,982)
Interest and fiscal charges		-	- *		552	(552)
· · · · · · · · · · · · · · · · · · ·	\$	- \$	- \$	;	33,534 \$	 (33,534)
Total Park and Pograption Fund	<u> </u>	661 727 ^	1 020 952 4			<u>-</u>
Total Park and Recreation Fund	\$	661,737 \$	1,929,852 \$	_	2,233,156 \$	 (303,304)

Special Revenue Funds: (continued) Senior Center Fund:						
Health and Welfare:						
Senior center	\$_	8,500 \$	8,500 \$	8,803	\$	(303)
Total health and welfare	_	8,500	8,500	8,803		(303)
Total Senior Center Fund	\$ <u></u>	8,500 \$	8,500 \$	8,803	\$	(303)
Capital Projects Funds:						
School Construction Fund:						
Education:						
Other instructional costs:						
Contribution to City School Board	\$	- \$	- \$	136,571	\$	(136,571)
Total education	\$	- \$	- \$	136,571	\$	(136,571)
Debt service:	-			•	· · —	
Principal retirement	\$	23,181 \$	23,181 \$	133,037	\$	(109,856)
Interest and other fiscal charges	•	-	19,583	25,759	·	(6,176)
Total debt service	\$	23,181 \$	42,764 \$	158,796	\$	(116,032)
	_					
Total School Construction Fund	\$ <u>_</u>	23,181 \$	42,764 \$	295,367	\$	(252,603)
Total Primary Government	\$_	15,158,972 \$	17,685,764 \$	17,002,117	\$	683,647
Discretely Presented Component Unit - School Board School Operating Fund:  Education:						
Instruction	\$	9,408,646 \$	10,095,322 \$	9,532,327	\$	562,995
Administration and Health Services	Ψ	649,920	881,650	892,175	Ψ	(10,525)
Transportation		514,838	544,582	855,463		(310,881)
Operation and Maintenance		2,419,188	2,472,710	2,503,965		(31,255)
Technology						, ,
Total Education	\$	589,098 13,581,690 \$	729,739 14,724,003 \$	559,468 14,343,398	\$	170,271 380,605
	_					
Debt service:						
Principal retirement	\$	- \$	- \$	22,546	\$	(22,546)
Interest and other fiscal charges	_	<u> </u>		1,070		(1,070)
Total debt service	\$_			23,616	\$	(23,616)
Total School Operating Fund	\$_	13,581,690 \$	14,724,003 \$	14,367,014	\$	356,989
Special Revenue Funds: School Cafeteria Fund: Education: School food services: School Nutrition	¢	656 247 ¢	656 247   ¢	017 790	Ф	(261 542)
School Nutrition	\$_	656,247 \$	656,247 \$_	917,789	.Φ	(261,542)
Total education	\$_	656,247 \$	656,247_\$	917,789	\$	(261,542)
Total School Cafeteria Fund	\$_	656,247 \$	656,247 \$	917,789	\$	(261,542)
School Activity Funds Education:						
Other instructional services	\$	- \$	- \$	380,664	\$	(380,664)
Total education	\$_	- \$	- \$	380,664		(380,664)
Total School Activity Funds	\$_	<u> </u>	<u> </u>	380,664	\$	(380,664)
Total Discretely Presented Component Unit - School Board	\$ <u></u>	14,237,937 \$	15,380,250 \$	15,665,467	\$	(285,217)



# STATISTICAL SECTION

Contents	<u>Tables</u>
Financial Trends	
These tables contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	1-6
Revenue Capacity	
These tables contain information to help the reader assess the factors affecting the City's ability to generate its property and sales taxes.	7-10
Debt Capacity	
These tables present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue debt in the future.	11-14
Demographic and Economic Information	
This table offers demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.	15
Operating Information	
These tables contain information about the City's operations and resources to help the reader understand how the City's financial information relate to the services the City provides and the activities it performs.	16-19
Sources:	
Unless otherwise noted, the information in these tables is derived from the annual comprehensive financial reports for the relevant year.	

Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

	_	Fiscal Year								
		2014	2015	2016	2017					
Governmental activities	_									
Net investment in capital assets	\$	8,787,455 \$	7,963,203 \$	8,551,947 \$	9,164,709					
Restricted		203,321	204,585	205,881	207,337					
Unrestricted	_	2,535,594	482,642	1,191,643	941,248					
Total governmental activities net position	\$_	11,526,370 \$	8,650,430 \$	9,949,471 \$	10,313,294					
Business-type activities										
Net investment in capital assets	\$	(805,396) \$	49,145 \$	(125,963) \$	(271,422)					
Restricted		849,815	839,260	815,382	782,330					
Unrestricted	_	994,498	(702,747)	(1,226,666)	(1,760,050)					
Total business-type activities net position	\$_	1,038,917 \$	185,658 \$	(537,247) \$	(1,249,142)					
Primary government										
Net investment in capital assets	\$	7,982,059 \$	8,012,348 \$	8,425,984 \$	8,893,287					
Restricted		1,053,136	1,043,845	1,021,263	989,667					
Unrestricted	_	3,530,092	(220,105)	(35,023)	(818,802)					
Total primary government net position	\$_	12,565,287 \$	8,836,088 \$	9,412,224 \$	9,064,152					

_	Fiscal Year													
_	2018	2019	2020	2021	2022	2023								
\$	9,418,051 \$ 208,672 (143,522)	9,710,411 \$ 310,654 (1,106,904)	9,672,482 \$ 182,606 (2,025,561)	9,808,390 \$ 184,533 (1,320,741)	10,902,760 \$ 185,231 (229,183)	7,074,815 375,926 1,541,183								
\$	9,483,201 \$	8,914,161 \$	7,829,527 \$	8,672,182 \$	10,858,808 \$	8,991,924								
-		_												
\$	(421,031) \$ 589,348 (2,240,550)	(618,159) \$ 649,457 (2,985,941)	(1,263,416) \$ 638,209 (3,262,826)	(1,429,553) \$ 633,852 (3,737,252)	(2,702,479) \$ 1,029,776 (2,960,905)	(16,530) 525,016 1,047,721								
\$	(2,072,233) \$	(2,954,643) \$	(3,888,033) \$	(4,532,953) \$	(4,633,608) \$	1,556,207								
-		_												
\$	8,997,020 \$ 798,020 (2,384,072)	9,092,252 \$ 960,111 (4,092,845)	8,409,066 \$ 820,815 (5,288,387)	8,378,837 \$ 818,385 (5,057,993)	8,200,281 \$ 1,215,007 (3,190,088)	7,058,285 900,942 2,588,904								
\$	7,410,968 \$	5,959,518 \$	3,941,494 \$	4,139,229 \$	6,225,200 \$	10,548,131								

Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

	_	Fiscal Year					
		2014		2015	2016		2017
Expenses	_		_				
Governmental activities:							
General government administration	\$	1,352,667	\$	1,331,648 \$	1,433,595	\$	1,451,815
Judicial administration		744,136		739,630	784,356		860,720
Public safety		2,421,580		2,078,802	2,265,851		2,631,032
Public works		1,543,028		1,710,983	1,960,690		2,064,999
Health and welfare		1,430,280		1,515,132	1,487,186		2,094,471
Education		2,507,520		3,987,920	2,461,405		3,053,399
Parks, recreation and cultural		512,800		467,036	541,016		616,884
Community development		476,304		443,371	437,882		483,507
Interest on long-term debt	_	244,753		237,479	195,175	_	180,959
Total governmental activities expenses	\$_	11,233,068	\$_	12,512,001 \$	11,567,156	\$_	13,437,786
Business-type activities:							
Water and sewer	\$	2,164,971	\$	2,111,346 \$	2,309,955	\$	2,298,746
Sewer		-		-	-		-
Golf course	_	1,041,770		1,171,247	1,072,226		1,061,779
Total business-type activities expenses	\$_	3,206,741		3,282,593 \$	3,382,181		3,360,525
Total primary government expenses	\$_	14,439,809	\$_	15,794,594 \$	14,949,337	\$_	16,798,311
Program Revenues							
Governmental activities:							
Charges for services:							
General government administration	\$	3,129	\$	2,418 \$	6,111	\$	2,583
Judicial administration		1,413		1,082	1,657		1,669
Public safety		101,687		65,546	72,387		73,081
Public works		732,987		716,207	714,462		744,410
Parks, recreation and cultural		92,251		85,177	86,880		94,478
Operating grants and contributions		3,287,030		2,869,831	3,330,959		4,526,619
Capital grants and contributions	-	-		<u> </u>	-	_	
Total governmental activities program revenues	\$_	4,218,497	\$_	3,740,261 \$	4,212,456	\$_	5,442,840
Business-type activities:							
Charges for services:							
Water and sewer	\$	2,064,255	\$	2,113,865 \$	2,065,614	\$	2,044,753
Sewer		-		-	-		-
Golf course		439,807		385,436	352,310		331,401
Operating grants and contributions		-		-	-		-
Capital grants and contributions	_	813,106		38,901	100	_	
Total business-type activities program revenues	\$_	3,317,168	\$_	2,538,202 \$	2,418,024	\$_	2,376,154
Total primary government program revenues	\$_	7,535,665	\$_	6,278,463 \$	6,630,480	\$_	7,818,994
Net (expense) / revenue							
Governmental activities	\$	(7,014,571)	\$	(8,771,740) \$	(7,354,700)		(7,994,946)
Business-type activities	_	110,427	_	(744,391)	(964,157)	_	(984,371)
Total primary government net expense	\$_	(6,904,144)	\$_	(9,516,131) \$	(8,318,857)	\$_	(8,979,317)

_	Fiscal Year										
_	2018	_	2019		2020		2021	_	2022	_	2023
\$	1,436,939	\$	1,464,836	\$	1,610,849	\$	1,795,707	\$	1,727,240	\$	1,594,875
	880,505		1,027,787		980,103		1,019,950		1,017,867		1,136,483
	2,864,208		3,060,196		3,132,569		3,316,903		3,239,319		3,485,799
	2,316,348		2,413,388		2,416,545		2,672,139		2,480,331		2,841,447
	2,534,961		3,382,721		3,074,478		2,466,902		2,103,375		2,508,447
	2,917,688 606,652		2,669,456 617,980		2,907,138 568,944		2,275,851 518,058		2,878,417 704,206		6,027,630 875,131
	464,611		475,645		992,368		628,416		538,074		545,022
	183,087		207,889		144,151		139,701		122,113		189,023
\$		\$	15,319,898	\$	15,827,145	\$	14,833,627	\$	14,810,942	\$	19,203,857
_		_								_	_
\$	2,269,976	\$	2,474,759	\$	1,592,637	\$	1,433,945	\$	1,424,593	\$	1,391,229
	-		-		891,033		1,048,050		1,112,872		1,065,752
_	1,035,255	_	1,004,867		1,053,312		1,064,944		941,810	-	
\$_		\$_	3,479,626		3,536,982		3,546,939		3,479,275		2,456,981
\$_	17,510,230	\$	18,799,524	\$	19,364,127	\$	18,380,566	\$_	18,290,217	\$_	21,660,838
\$	•	\$	2,241	\$	3,495	\$	1,977	\$	•	\$	4,512
	881		1,058		1,970		1,528		1,863		2,504
	81,260		52,353		38,379		29,283		49,606		58,085
	677,866		674,044		745,969		754,550		769,251		688,925
	91,188		88,017		59,909		86,421		98,220		65,292
	4,545,783		4,948,486 200,804		5,266,448 1,040		5,220,710		6,651,835		6,674,633 395,977
\$	5,400,485	\$	5,967,003	\$	6,117,210	\$	6,094,469	\$	7,723,873	\$	7,889,928
-		-							<u> </u>	-	
\$	2,042,514	\$	2,024,132	\$	1,107,618	\$	1,253,242	\$	1,314,329	\$	1,434,959
Ψ	-	Ψ	-	Ψ	939,537	Ψ	1,053,032	Ψ	1,110,125	Ψ	1,047,087
	301,263		301,310		251,533		445,836		220,730		-
	-		-		-		31,212		7,424		-
_		-								-	
\$_	2,343,777	\$_	2,325,442		2,298,688		2,783,322		2,652,608		2,482,046
\$_	7,744,262	\$_	8,292,445	\$	8,415,898	\$	8,877,791	\$_	10,376,481	\$_	10,371,974
\$	(8,804,514)	\$	(9,352,895)	\$	(9,709,935)	<b>£</b>	(8,739,158)	\$	(7,087,069)	\$	(11,313,929)
Ψ	(961,454)	Ψ_	(1,154,184)		(1,238,294)		(763,617)		(826,667)	Ψ_	25,065
\$	(9,765,968)	\$	(10,507,079)	\$	(10,948,229)	\$	(9,502,775)	\$	(7,913,736)	\$	(11,288,864)

Changes in Net Position
Last Ten Fiscal Years
(accrual basis of accounting) (continued)

		Fiscal Year					
		2014	2015	2016	2017		
General Revenues and Other Changes	_						
in Net Position							
Governmental activities:							
Taxes							
Property taxes	\$	5,655,373 \$	5,600,403 \$	5,974,703 \$	5,905,508		
Local sales and use taxes		366,318	396,151	378,543	377,061		
Consumer utility taxes		264,219	264,454	263,677	263,392		
Meals taxes		297,771	326,384	340,008	319,870		
Business and professional licenses taxes		172,418	174,344	174,412	184,093		
Motor vehicle licenses taxes		170,032	166,550	166,467	168,992		
Other local taxes		195,495	203,309	196,196	201,057		
Unrestricted grants and contributions		994,313	1,039,468	982,759	973,816		
Unrestricted revenues from use							
of money and property		168,566	190,386	182,946	183,630		
Miscellaneous		180,254	214,621	235,226	160,503		
Transfers		(490,600)	(441,351)	(241,196)	(270,794)		
Total governmental activities	\$_	7,974,159 \$	8,134,719 \$	8,653,741 \$	8,467,128		
Business-type activities:							
Unrestricted revenues from use							
of money and property	\$	- \$	- \$	40 \$	902		
Miscellaneous		888	447	16	780		
Transfers		490,600	441,351	241,196	270,794		
Special item - disposal of operations		<u> </u>	<u> </u>	<u> </u>	-		
Total business-type activities	\$	491,488_\$_	441,798_\$_	241,252 \$	272,476		
Total primary government	\$ <u></u>	8,465,647 \$	8,576,517 \$	8,894,993 \$	8,739,604		
Change in Net Position							
Governmental activities	\$	959,588 \$	(637,021) \$	1,299,041 \$	(337,386)		
Business-type activities	*	601,915	(302,593)	(722,905)	(688,978)		
Total primary government	\$	1,561,503 \$	(939,614) \$	576,136 \$	(1,026,364)		
rotai piiinary governinent	Ψ_	1,301,303 φ	(303,014) Þ	J10,130 \$	(1,020,304)		

Note: In FY20, the City elected to split the water and sewer fund. Combined information is located on the water line for previous years.

					Fiscal Year						
_	2018	_	2019	_	2020	_	2021	_	2022	_	2023
\$	- , - ,	\$	6,045,670	\$	6,043,063	\$	6,592,574	\$	6,871,692	\$	7,043,315
	388,643		387,031		435,404		481,248		518,437		667,795
	267,128		260,778		268,597		261,312		263,567		312,299
	314,150		354,913		360,599		391,982		387,636		424,269
	176,301		189,708		202,935		188,928		186,455		200,699
	161,220		160,662		154,522		148,416		142,274		137,057
	211,825 959,916		193,408 949,351		193,811 936,840		236,032 911,217		234,465 896,113		302,086
	959,910		949,331		930,040		911,217		090,113		895,254
	174,807		210,411		205,052		274,265		260,138		30,063
	228,992		364,791		234,821		214,309		238,755		80,145
_	(253,937)	_	(254,018)	_	(294,129)	_	(118,470)	_	(725,837)	_	(645,937)
\$_	8,656,849	\$_	8,862,705	\$_	8,741,515	\$_	9,581,813	\$_	9,273,695	\$_	9,447,045
\$	7,335 8,663 253,937	\$	15,970 1,786 254,018	\$	9,785 990 294,129	\$	48 179 118,470	\$	159 16 725,837	\$	14,077 4,167 645,937
		_	-	_	-	_	-	_	-	_	5,500,569
\$_	269,935	\$_	271,774	\$_	304,904	\$_	118,697	\$_	726,012	\$_	6,164,750
\$_	8,926,784	\$_	9,134,479	\$_	9,046,419	\$_	9,700,510	\$_	9,999,707	\$_	15,611,795
\$	(696,046)	\$	(847,230)	\$	(968,420)	\$	842,655	\$	2,186,626	\$	(1,866,884)
•	(884,249)		(966,520)	,	(933,390)	,	(644,920)	,	(100,655)	,	6,189,815
\$	(1,580,295)	\$	(1,813,750)	\$	(1,901,810)	\$	197,735	\$		\$	4,322,931

Governmental Activities Tax Revenues by Source Last Ten Fiscal Years (accrual basis of accounting)

Fiscal Year	Property Tax	Local sales and use Tax	Consumer Utility Tax	Meals Tax	Business License Tax
2023 \$	7,043,315 \$	667,795 \$	312,299 \$	424,269 \$	200,699
2022	6,871,692	518,437	263,567	387,636	186,455
2021	6,592,574	481,248	261,312	391,982	188,928
2020	6,043,063	435,404	268,597	360,599	202,935
2019	6,045,670	387,031	260,778	354,913	189,708
2018	6,027,804	388,643	267,128	314,150	176,301
2017	5,905,508	377,061	263,392	319,870	184,093
2016	5,974,703	378,543	263,677	340,008	174,412
2015	5,600,403	396,151	264,454	326,384	174,344
2014	5,655,373	366,318	264,219	297,771	172,418

Table 3

Motor Vehicle License Tax	Other Local Tax	Total
\$ 137,057	\$ 302,086	\$ 9,087,520
142,274	234,465	8,604,526
148,416	236,032	8,300,492
154,522	193,811	7,658,931
160,662	193,408	7,592,170
161,220	211,825	7,547,071
168,992	201,057	7,419,973
166,467	196,196	7,494,006
166,550	203,309	7,131,595
170,032	195,495	7,121,626

Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

	_	Fiscal Year					
	_	2014	2015	2016	2017		
General fund							
Nonspendable	\$	26,568 \$	27,924 \$	132,433 \$	98,341		
Restricted		109,520	110,509	111,408	112,412		
Unassigned	_	2,297,349	2,698,796	3,044,256	2,790,572		
Total general fund	\$_	2,433,437 \$	2,837,229 \$	3,288,097 \$	3,001,325		
All other governmental funds							
Nonspendable							
Prepaid items	\$	1,075 \$	- \$	818 \$	818		
Restricted:							
Community development block grant		93,801	94,076	94,473	94,925		
School capital projects		223,184	214,496	-	-		
Assigned:							
Debt service		255,195	-	-	-		
Senior Center		5,761	4,512	7,382	5,715		
Green Hill Cemetary		46,188	38,305	33,002	26,564		
Parks and recreation		-	-	-	-		
Unassigned, reported in:							
Special revenue funds		(80,744)	(66,610)	(62,692)	(71,600)		
Capital projects funds	_	<u> </u>	(228,900)	(14,375)	(13,827)		
Total all other governmental funds	\$	544,460 \$	55,879 \$	58,608 \$	42,595		

_			Fisc	al \	<b>r</b> ear				
_	2018	2019	2020		2021	_	2022		2023
\$	93,516 \$ 113,427 2,434,483	89,159 \$ 230,835 1,471,951	92,006 116,987 975,465	\$	77,139 118,914 1,944,849	\$	143,469 \$ 119,539 2,457,487	i	229,362 237,744 3,845,390
\$	2,641,426 \$	1,791,945 \$	1,184,458	\$	2,140,902	\$	2,720,495 \$		4,312,496
_						_			
\$	818 \$	2,291 \$	3 2,343	\$	-	\$	- \$		11,000
	95,245	79,819	65,619		65,619		65,692		66,073
	-	-	-		-		-		-
	-	-	-		-		-		-
	6,818	7,603	8,415		9,099		14,984		13,839
	19,035	14,650	8,951		4,975		3,690		8,065
	-	14,930	9,591		3,075		(12,937)		-
	(16,358)	-	-		-		-		(14,422)
-	(14,374)								-
\$	91,184 \$	119,293 \$	94,919	\$	82,768	\$	71,429 \$		84,555

Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

			Fiscal Y	ear	
	_	2014	2015	2016	2017
Revenues					
General property taxes	\$	5,816,792 \$	5,687,818 \$	5,741,167 \$	5,803,302
Other local taxes		1,466,253	1,531,192	1,519,303	1,514,465
Permits, privilege fees and regulatory licenses		56,039	44,163	40,924	66,319
Fines and forfeitures		85,102	52,441	57,242	57,544
Revenue from use of money and property		168,566	190,386	182,946	183,630
Charges for services		790,326	773,826	783,331	792,358
Miscellaneous		180,254	214,621	235,226	160,503
Recovered costs		38,313	6,062	10,776	30,787
Intergovernmental:					
Local government		372,953	48,860	193,474	193,474
Commonwealth		3,865,603	3,805,864	4,053,919	5,102,195
Federal		42,787	54,575	66,325	204,766
Total revenues	\$_	12,882,988 \$	12,409,808 \$	12,884,633 \$	14,109,343
Expenditures					
General government administration	\$	1,040,690 \$	1,087,930 \$	1,171,159 \$	1,198,390
Judicial administration	•	730,301	750,287	789,640	844,801
Public safety		2,344,890	2,108,910	2,205,651	2,647,082
Public works		1,466,101	1,933,435	2,193,090	2,843,347
Health and welfare		1,468,281	1,512,651	1,487,742	2,115,142
Education		2,283,301	2,286,258	2,220,877	2,812,881
Parks, recreation and cultural		510,236	457,666	531,499	615,116
Community development		480,235	759,790	444,948	491,121
Capital outlay		15,583	223,186	294,357	55
Debt service		10,000	220,100	204,007	00
Principal		1,104,081	1,003,427	928,069	511,865
Interest and other fiscal charges		284,099	229,706	217,100	185,917
S .	_				
Total expenditures	\$_	11,727,798 \$	12,353,246 \$	12,484,132 \$	14,265,717
Excess (deficiency) of revenues	•	4 455 400 \$	50 500 4	100 501 4	(450.074)
over (under) expenditures	\$_	1,155,190 \$	56,562 \$	400,501 \$	(156,374)
Other financing sources (uses)	Φ.	000 404 Ф	000 004 0	507.700 A	000 000
Transfers in	\$	698,134 \$	880,904 \$	587,788 \$	609,992
Transfers out		(1,188,734)	(1,322,255)	(828,984)	(880,786)
Refunding bonds issued		-	300,000	-	-
Issuance of long-term debt		-	-	294,292	232,742
Proceeds from financed purchase		-	-	-	-
Capital assets from discontinued operations		-	-	-	-
Debt transferred from discontinued operations		-	-	-	-
Pension and OPEB items from discontinued operations	_	<u> </u>		<u> </u>	-
Total other financing sources (uses)	\$_	(490,600) \$	(141,351) \$	53,096 \$	(38,052)
Net change in fund balances	\$_	664,590 \$	(84,789) \$	453,597 \$	(194,426)
Debt service as a percentage of					
noncapital expenditures		11.84%	10.65%	9.39%	9.39%
noneapital experiation		11.07/0	10.0070	0.0070	0.0070

_	Fiscal Year								
_	2018	2019	2020	2021	_	2022	2023		
\$	6,005,861 \$	6,037,950 \$	6,115,416 \$	6,404,088	\$	6,605,823 \$	6,935,334		
•	1,519,267	1,546,500	1,615,868	1,707,918	•	1,732,834	2,044,205		
	37,805	24,621	78,875	31,993		42,498	33,889		
	66,589	40,254	30,308	19,758		33,944	38,102		
	174,807	210,411	205,052	274,265		260,138	368,947		
	750,308	752,838	740,539	822,008		851,772	747,327		
	228,992	364,791	234,821	214,309		294,439	96,176		
	33,502	59,931	30,764	46,735		106,599	41,185		
	193,474	169,088	294,189	150,060		252,792	-		
	4,931,116	5,454,072	5,408,275	4,886,959		5,092,249	5,411,375		
_	381,109	475,481	501,864	1,094,908	_	2,202,907	2,554,489		
\$_	14,322,830 \$	15,135,937 \$	15,255,971 \$	15,653,001	\$_	17,475,995 \$	18,271,029		
\$	1,126,123 \$	1,219,895 \$	1,330,504 \$	1,566,173	\$	1,602,255 \$	1,475,994		
	854,800	1,012,532	930,891	950,652		1,043,350	1,211,550		
	2,858,765	3,062,164	2,950,132	3,158,038		3,544,076	3,788,714		
	2,427,429	2,571,675	2,229,030	2,549,548		3,175,948	3,027,207		
	2,609,039	3,426,113	3,088,727	2,497,825		2,188,163	2,534,119		
	2,648,982	2,457,090	2,694,787	2,161,966		2,828,318	1,446,896		
	643,457	619,851	544,464	498,155		764,408	2,350,408		
	480,471	597,487	985,609	577,617		565,873	632,395		
	65	80	65	-		-	-		
	574,197	698,741	694,383	610,647		633,374	366,343		
	156,875	218,429	176,926	142,620	_	128,272	168,491		
\$_	14,380,203 \$	15,884,057 \$	15,625,518 \$	14,713,241	\$_	16,474,037 \$	17,002,117		
\$_	(57,373) \$	(748,120) \$	(369,547) \$	939,760	\$_	1,001,958 \$	1,268,912		
\$	672,207 \$	620,092 \$	491,043 \$	404,836	\$	619,683 \$	2,058,033		
Ψ	(926,144)	(874,110)	(785,172)	(523,306)	Ψ.	(1,345,520)	(2,703,970		
	-	-	-	-		292,136	-		
	-	139,475	31,815	123,000		,	-		
	-	-	-	-		-	252,588		
	-	-	-	-		-	(10,344)		
	-	-	-	-		-	585,127		
_				-	_		154,781		
\$_	(253,937) \$	(114,543) \$	(262,314) \$	4,530	\$_	(433,701) \$	336,215		
\$_	(311,310) \$	(862,663) \$	(631,861) \$	944,290	\$ _	568,257 \$	1,605,127		
	F 220/	F 000/	F 000/	E 040/		F 000/	2.000/		
	5.22%	5.98%	5.60%	5.24%		5.02%	3.60%		

# City of Buena Vista, Virginia

General Governmental Tax Revenues by Source Last Ten Fiscal Years (modified accrual basis of accounting)

Fiscal Year	Property Tax	Local sales and use Tax	Consumer Utility Tax	Business License Tax	Motor Vehicle License Tax	Bank Stock Tax	Recordation and Wills Tax
2023 \$	6,935,334	\$ 667,795	312,299 \$	200,699 \$	137,057 \$	43,094 \$	46,798
2022	6,605,823	518,437	263,567	186,455	142,274	39,100	66,338
2021	6,404,088	481,248	261,312	188,928	148,416	35,005	79,047
2020	6,115,416	435,404	268,597	202,935	154,522	35,588	38,784
2019	6,037,950	387,031	260,778	189,708	160,662	32,698	40,337
2018	6,005,861	388,643	267,128	176,301	161,220	56,012	32,543
2017	5,803,302	377,061	263,392	184,093	168,992	48,715	26,039
2016	5,741,167	378,543	263,677	174,412	166,467	44,278	25,412
2015	5,687,818	396,151	264,454	174,344	166,550	48,115	24,724
2014	5,816,792	366,318	264,219	172,418	170,032	38,430	25,949

Table 6

_	Meals Tax	 Other Local Tax	 Total
\$	424,269	\$ 212,194	\$ 8,979,539
	387,636	129,027	8,338,657
	391,982	121,980	8,112,006
	360,599	119,439	7,731,284
	354,913	120,373	7,584,450
	314,150	123,270	7,525,128
	319,870	126,303	7,317,767
	340,008	126,506	7,260,470
	326,384	130,470	7,219,010
	297,771	131,116	7,283,045

Fiscal Year	Real Estate (1)	Personal Property (3)	Public Service (2)	Total Taxable Assessed Value	Estimated Actual Taxable Value	State Sales Assessment Ratio (4)	Total Direct Rate
2023 \$	341,888,250 \$	53,746,522 \$	21,056,911 \$	416,691,683 \$	509,652,254	81.76% \$	12.64
2022	341,132,250	54,058,886	23,665,886	418,857,022	497,395,822	84.21%	12.64
2021	340,543,100	47,679,280	21,643,851	409,866,231	433,858,612	94.47%	12.64
2020	328,436,550	43,179,143	21,972,178	393,587,871	395,406,742	99.54%	12.52
2019	327,800,980	43,730,511	22,218,021	393,749,512	381,244,686	103.28%	12.52
2018	327,498,090	42,979,676	23,322,541	393,800,307	334,040,467	117.89%	12.52
2017	327,313,460	40,865,214	23,005,034	391,183,708	341,704,846	114.48%	12.52
2016	364,742,820	41,387,341	21,978,142	428,108,303	372,203,359	115.02%	12.30
2015	370,299,700	38,823,781	16,226,569	425,350,050	340,388,964	124.96%	12.30
2014	369,965,100	37,597,333	14,908,769	460,953,526	379,448,079	121.48%	12.24

<sup>(1)</sup> Real estate is assessed at 100% of fair market value.

<sup>(2)</sup> Assessed values are established by the State Corporation Commission.

<sup>(3)</sup> Personal property is assessed at 100% of fair market value as of January 1, 1995.

<sup>(4)</sup> Source: Virginia Department of Taxation (Public Service Corporations).

Property Tax Rates (1)
Direct and Overlapping Governments
Last Ten Fiscal Years

## **Direct Rates**

Fiscal Years	Real Estate	 Personal Property	 Mobile Homes	 Machinery and Tools	 Total Direct Rate
2023 \$	1.27	\$ 5.85	\$ 1.27	\$ 4.25	\$ 12.64
2022	1.27	5.85	1.27	4.25	12.64
2021	1.27	5.85	1.27	4.25	12.64
2020	1.21	5.85	1.21	4.25	12.52
2019	1.21	5.85	1.21	4.25	12.52
2018	1.21	5.85	1.21	4.25	12.52
2017	1.21	5.85	1.21	4.25	12.52
2016	1.10	5.85	1.10	4.25	12.30
2015	1.10	5.85	1.10	4.25	12.30
2014	1.07	5.85	1.07	4.25	12.24

Amounts shown above are the City's total direct rates.

<sup>(1)</sup> Per \$100 of assessed value, there are no restrictions on the City's ability to raise tax rates.

# Principal Property Taxpayers Current Year and the Period Nine Years Prior

			Fiscal Year 2023			Fiscal Year 2014	
		_	2023	% of Total	•	2014	% of Total
	Type		Assessed	Assessed		Assessed	Assessed
Taxpayer	Business		Valuation	Valuation		Valuation	Valuation
Virginia Electric and Power	Utilities		11,528,853	2.77%	•	7,890,110	1.71%
Columbia Gas of Virginia, Inc.	Utilities		5,881,602	1.41%		2,794,008	0.61%
Modine	Manufacturing		5,320,000	1.28%		8,048,975	1.75%
GPH Buena Vista LLC	Nursing Home		3,625,000	0.87%		3,651,500	0.79%
Mountain Valley Rentals B LLC (1)	Real Estate		3,249,600	0.78%			
Buena Vista Management LLC (1)	Retail Merchants		3,115,500	0.75%			
Treemont Village Preservation	Apartments		3,021,200	0.73%		3,042,200	0.66%
Everbrite	Manufacturing		2,839,200	0.68%		3,354,800	0.73%
Knopp Company	Apartments		2,818,300	0.68%		2,863,300	0.62%
Nibco(1)	Manufacturing		2,803,000	0.67%			
		\$	44,202,255	10.61%	\$	31,644,893	6.87%

Source: Commissioner of Revenue

<sup>(1)</sup> Business not in operation in fiscal year 2014, or data is not available for that year

	Total Tax	Collected with Year of the		Collections	Total Collections to Date		
Fiscal Year	Levy for Fiscal Year (1)	Amount	Percentage of Levy	in Subsequent Years	Amount	Percentage of Levy	
2023 \$	7,662,991 \$	7,026,943	91.70%	- \$	7,026,943	91.70%	
2022	7,662,991	7,032,738	91.78%	259,448	7,032,738	91.78%	
2021	7,332,049	6,884,680	93.90%	237,491	7,122,171	97.14%	
2020	6,662,964	6,260,700	93.96%	252,288	6,512,988	97.75%	
2019	6,656,869	6,230,502	93.60%	350,292	6,580,794	98.86%	
2018	6,582,676	6,159,283	93.57%	353,026	6,512,309	98.93%	
2017	6,500,078	6,044,153	92.99%	428,333	6,472,486	99.58%	
2016	6,521,393	6,102,140	93.57%	411,748	6,513,888	99.88%	
2015	6,374,749	6,032,482	94.63%	342,259	6,374,741	100.00%	
2014	6.229.683	5.829.158	93.57%	400.517	6.229.675	100.00%	

Source: Commissioner of Revenue, County Treasurer's office

<sup>(1)</sup> Includes PPTRA reimbursement from Commonwealth of Virginia

#### City of Buena Vista, Virginia

Ratios of Outstanding Debt by Type Last Ten Fiscal Years

				<b>Business-type Activities</b>				
Fiscal Years	General Obligation Bonds	Literary Fund Loans	Revenue Bonds	Lease Liabilities	Loans Payable	Notes Payable	Revenue Bonds	Other Obligations
2023	\$ 278,163	\$ - \$	543,772 \$	39,052 \$	2,019,501 \$	400,784 \$	4,896,412 \$	-
2022	301,344	-	-	82,408	2,102,702	323,446	13,968,542	1,201,840
2021	324,525	375,000	-	-	2,181,759	187,446	14,248,941	1,201,840
2020	347,706	750,000	-	-	2,259,221	199,450	14,516,470	1,201,840
2019	370,887	1,125,000	-	-	2,326,683	396,375	14,771,250	1,201,840
2018	394,068	1,500,000	-	-	2,406,810	357,192	14,918,406	1,201,840
2017	417,249	1,875,000	-	-	2,462,382	477,636	15,088,052	1,201,840
2016	440,430	2,250,000	-	-	2,531,282	289,678	15,315,298	1,201,840
2015	463,611	2,625,000	-	-	3,009,116	47,437	15,535,249	1,201,840
2014	486,792	3,000,000	444,864	-	2,760,658	156,279	15,953,006	983,874

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See the Schedule of Demographic and Economic Statistics - Table 15

Table 11

Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
\$ 8,177,684	3.81% \$	1,254
17,980,282	12.96%	2,775
18,519,511	13.35%	2,858
19,274,687	13.94%	2,986
20,192,035	17.69%	3,179
20,778,316	20.02%	3,284
21,522,159	21.07%	3,310
22,028,528	18.06%	3,332
22,882,253	18.30%	3,479
23,785,473	20.33%	3,713

Ratio of Net General Bonded Debt to Assessed Value and Net Bonded Debt Per Capita Last Ten Fiscal Years

Fiscal Year	 Gross Bonded Debt	 Less: Amounts Reserved for Debt Service	_	Net Bonded Debt (3)	Ratio of Net General Obligation Debt to Assessed Value (2)	Net Bonded Debt per Capita (1)
2023	\$ 278,163	\$ -	\$	278,163	0.07% \$	43
2022	301,344	-		301,344	0.07%	45
2021	699,525	-		699,525	0.17%	108
2020	1,097,706	-		1,097,706	0.28%	170
2019	1,495,887	-		1,495,887	0.38%	236
2018	1,894,068	-		1,894,068	0.48%	299
2017	2,292,249	-		2,292,249	0.59%	353
2016	2,690,430	-		2,690,430	0.63%	395
2015	3,088,611	-		3,088,611	0.73%	450
2014	3,486,792	-		3,486,792	0.76%	510

<sup>(1)</sup> Population data can be found in the Schedule of Demographic and Economic Statistics - Table 15

<sup>(2)</sup> See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property - Table 7

<sup>(3)</sup> Includes all long-term general obligation bonded debt, literary fund loans, and excludes revenue bonds, loans payable, and compensated absences. The School Board does not have taxing authority, therefore the literary loan funds are included as they are to be repaid from general government resources.

# City of Buena Vista, Virginia

Legal Debt Margin Information Last Ten Fiscal Years

	_				
		2014	2015	2016	2017
Debt limit (1)	\$	36,996,510 \$	37,029,970 \$	36,474,282 \$	32,731,346
Total net debt applicable to limit (2)	_	23,785,473	22,882,353	22,028,528	21,522,159
Legal debt margin	\$_	13,211,037 \$	14,147,617 \$	14,445,754 \$	11,209,187
Total net debt applicable to the limit as a percentage of debt limit		64.29%	61.79%	60.39%	65.75%

<sup>(1)</sup> The debt limit is calculated on Table 7

<sup>(2)</sup> The total net debt applicable to limit is calcualted on Table 11

_	Fiscal Year										
_	2018	2019	2020	2021	2022	2023					
\$	32,749,809 \$	32,780,098 \$	32,843,655 \$	34,054,310 \$	34,113,225 \$	34,188,825					
_	20,778,316	20,192,035	19,274,687	18,519,511	17,980,282	8,177,684					
\$_	11,971,493 \$	12,588,063 \$	13,568,968 \$	15,534,799 \$	16,132,943 \$	26,011,141					
	63.45%	61.60%	58.69%	54.38%	52.71%	23.92%					

### City of Buena Vista, Virginia

Pledged-Revenue Coverage Last Ten Fiscal Years

Water Revenue Bonds (1)	)
-------------------------	---

Fiscal	Water Charges	Less: Operating	Net Available	Debt Ser	vice	
Year	and Other	Expenses	Revenue	Principal	Interest	Coverage
2023 (3) \$	1,435,771 \$	1,119,602 \$	316,169 \$	252,003 \$	271,627	60.38%
2022 (3)	1,314,329	1,140,781	173,548	240,882	287,604	32.84%
2021 (2)	1,253,254	1,138,561	114,693	229,849	299,050	21.69%
2020 (2)	1,107,618	1,286,170	(178,552)	218,940	309,953	-33.76%
2019 (2)	2,024,132	2,160,283	(136,151)	130,614	315,976	-30.49%
2018 (2)	2,050,364	1,886,186	164,178	148,509	322,088	34.89%
2017	2,045,288	1,919,514	125,774	195,081	329,004	24.00%
2016	2,065,614	1,926,450	139,164	188,768	337,798	26.43%
2015	2,113,865	1,767,302	346,563	178,349	345,431	66.17%
2014	2,064,255	1,777,994	286,261	172,201	333,967	56.55%
2013	2,014,987	1,689,750	325,237	125,258	403,401	61.52%

- (1) Increase in principal and interest paid is due to the refinancing of several issues with the 2011A issue.
- (2) The amount reported as principal and interest for the Golf Course Revenue Bonds reflects the amount of debt service owed rather than the amount actually paid.
- (3) During 2022, the City reached a settlement with ACA and the revenue bonds were redeemed and a portion of the collateral was relinquished. Reference Notes 9 and 24 for further details.
- (4) As a result of the disposal of golf course operations in fiscal year 2023, the golf course revenue bonds were transferred to the general fund. There will be no futher revenues from this activity.

Golf Course Revenue Bonds (1)(4)

	Golf Course Charges	Less: Operating	Net Available	Debt :	Ser	vice	
	and Other	 Expenses	 Revenue	Principal		Interest	Coverage
5	3,355	\$ -	\$ 3,355	\$ 41,355	\$	36,536	4.31%
	220,746	451,168	(230,422)	39,517		38,561	-295.12%
	446,003	572,331	(126,328)	327,679		408,355	-17.16%
	252,523	558,823	(306,300)	310,841		425,023	-41.62%
	303,096	509,167	(206,071)	276,542		439,832	-32.62%
	302,076	538,666	(236,590)	271,137		454,197	-32.62%
	331,646	523,001	(191,355)	267,165		538,778	-23.74%
	352,326	554,531	(202,205)	256,246		517,695	-26.13%
	385,443	523,442	(137,999)	239,408		610,843	-16.23%
	440,695	506,793	(66,098)	228,489		534,977	-8.66%
	471,948	508,621	(36,673)	213,380		551,935	-4.79%

			Per Capita			
Fiscal		Personal	Personal	Median	School	<b>Unemploy-</b>
Year	Population	Income	Income	Age	Enrollment	ment Rate
2023	6.523 \$	214.769.775 \$	32.925	35.3	817	3,20%
2022	6,628	212,639,496	32,082	35.9	817	3.30%
2021	6,479	138,773,701	21,419	35.5	864	4.20%
2020	6,454	138,238,226	21,419	35.5	876	6.40%
2019	6,351	114,121,119	17,969	36.4	894	3.10%
2018	6,327	103,794,435	16,405	35.1	923	4.10%
2017	6,502	102,126,914	15,707	38.1	997	5.20%
2016	6,817	119,024,820	17,460	38.1	966	5.20%
2015	6,867	126,716,751	18,453	36.8	1,046	6.40%
2014	6,836	129,979,704	19,014	36.8	1,046	6.30%

Source: Weldon Cooper Center, Annual school report - prepared by the county, United States Census Bureau, United States Department of Labor Bureau of Labor Statistics

Principal Employers Current Year and Nine Years Ago

	Fiscal Year 2023			Fiscal Year 2014				
			% of Total City			% of Total City		
Employer	Employees	Rank	Employment	Employees	Rank	Employment		
Modine	270	1	7.63%	174	1	5.31%		
Munters Corp	260	2	7.35%	176	2	5.37%		
Peoplink Staffing Solutions	201	3	5.68%		4	0.00%		
Southern Virginia University	171	4	4.83%	225	6	6.86%		
Buena Vista City Public Schools	166	5	4.69%	198	8	6.04%		
Everbrite LLC	163	6	4.61%	77	3	2.35%		
City of Buena Vista	86	7	2.43%	99	N/A	3.02%		
Pro Careers	81	8	2.29%		N/A	0.00%		
Advanced Drainage Systems	78	9	2.20%	36	10	1.10%		
Sayre Enterprises, Inc.	74	10	2.09%	110	N/A	3.35%		
Totals	1,550		43.80%	1,095		33.39%		

Source: BLS, VEC, Businesses

City of Buena Vista, Virginia Table 17

Full-time Equivalent City Government Employees by Function Last Ten Fiscal Years

	Fiscal Year									
Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General government	11	11	12	12	12	12	12	12	12	12
Judicial administration	8	8	8	8	9	9	9	9	9	9
Public safety										
Police department	15	15	15	17	18	18	18	18	18	18
Building inspections	1	1	1	1	1	1	1	1	1	1
Animal control	1	1	1	1	0	0	0	0	0	1
Public works										
General maintenance	33	34	34	32	33	33	33	31	31	31
Culture and recreation										
Parks and recreation	3	4	4	4	4	5	5	4	4	4
Community development										
Planning	2	2	2	2	2	2	2	2	2	2
Totals	74	76	77	77	79	80	80	77	77	78

Source: Individual City departments

	Fiscal Year													
Function	2014	2015	2016	2017	2018		2019		2020		2021		2022	 2023
Public safety Sheriffs department:														
Civil papers Building inspections:	4004	4004	4004	4004	4004		4004		4004		2385		2385	2219
Permits issued	61	71	71	61	55		77		119		95		95	93
Public works Landfill: Recycling (tons/year)	343	343	343	343	343		0		0		0		0	0
Community development Planning: Zoning permits issued	48	36	36	50	61		52		63		44		44	104
Component Unit - School Board Education:														
School age population	1,046	1,046	965	930	948		940		1,040		948		948	864
Number of teachers	80	80	79	75	77		70		72		65		65	76
Local expenditures per pupil	\$ 9,238	\$ 9,709	\$ 9,709	\$ 9,709	\$ 3,343	\$	1,879	\$	2,021	\$	2,463	\$	2,463	\$ 3,216

Source: Individual City departments

City of Buena Vista, Virginia Table 19

Capital Asset Statistics by Function Last Ten Fiscal Years

	-	Fiscal Year									
Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	
General government											
Administration buildings	18	18	18	18	18	18	18	18	18	18	
Vehicles	1	1	1	1	1	1	1	1	1	1	
Public safety											
Police department:											
Patrol units	16	16	16	21	21	21	21	21	21	21	
Building inspections:											
Vehicles	1	1	1	1	1	1	1	1	1	1	
Animal control:											
Vehicles	1	1	1	1	1	1	1	1	1	1	
Public works											
General maintenance:											
Trucks/vehicles	30	27	27	28	28	28	28	28	28	28	
Culture and recreation											
Parks and recreation:											
Community centers	1	1	1	1	1	1	1	1	1	1	
Vehicles	5	6	6	6	6	6	6	6	6	6	
Parks acreage	615	615	615	615	615	615	615	615	615	615	
Swimming pools	1	1	1	1	1	1	1	1	1	1	
Tennis courts	1	1	1	1	1	1	1	1	1	1	
Community development											
Planning:											
Vehicles	1	1	1	1	1	1	1	1	1	1	
Component Unit - School Board											
Education:											
Schools	4	4	4	4	4	4	4	4	4	4	
School buses	12	12	12	12	12	12	12	12	12	12	

Source: Individual City departments





# ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

TO THE CITY COUNCIL
CITY OF BUENA VISTA, VIRGINIA
BUENA VISTA, VIRGINIA

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund and the aggregate remaining fund information of City of Buena Vista, Virginia, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise City of Buena Vista, Virginia's basic financial statements, and have issued our report thereon dated January 31, 2024.

## Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Buena Vista, Virginia's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Buena Vista, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Buena Vista, Virginia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Buena Vista, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

Robinson, Farmer, Cox Assoc.

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Staunton, Virginia January 31, 2024



# ROBINSON, FARMER, COX ASSOCIATES, PLLC

Certified Public Accountants

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

TO THE CITY COUNCIL CITY OF BUENA VISTA, VIRGINIA BUENA VISTA, VIRGINIA

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited City of Buena Vista, Virginia's compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of City of Buena Vista, Virginia's major federal programs for the year ended June 30, 2023. City of Buena Vista, Virginia's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, City of Buena Vista, Virginia complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Buena Vista, Virginia and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of City of Buena Vista, Virginia's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to City of Buena Vista, Virginia's federal programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on City of Buena Vista, Virginia's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about City of Buena Vista, Virginia's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding City of Buena Vista, Virginia's compliance with the
  compliance requirements referred to above and performing such other procedures as we
  considered necessary in the circumstances.
- Obtain an understanding of City of Buena Vista, Virginia's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of City of Buena Vista, Virginia's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

#### **Report on Internal Control over Compliance (Continued)**

Robinson, Farmer, Cox Assoc.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Staunton, Virginia January 31, 2024

Year Ended June 30, 2023				
	Federal Assistance	Pass-through		
Federal Grantor/State Pass - Through Grantor/ Program Title or Cluster Title	Listing Number	Entity Identifying Number	Е	Federal xpenditures
Department of Health and Human Services:				
Pass Through Payments:				
Department of Social Services:				
MaryLee Allen Promoting Safe and Stable Families Program	93.556	Not available	\$	3,829
Temporary Assistance for Needy Families	93.558	Not available		1,068
Foster Care - Title IV-E	93.658	Not available		4,745
Adoption Assistance	93.659	Not available		128,686
Social Services Block Grant	93.667	Not available		11,502
Children's Health Insurance Program	93.747	Not available		33
Total Dept. Health & Human Services-pass through			\$	149,863
Department of Education: Public Health Crisis Response - COVID19	93.354	NU90TP922153	\$	102,038
Total Department of Health and Human Services			\$	251,901
Department of Treasury				
Pass Through Payments:				
Direct Payments:	04.007	N	•	4 005 007
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	Not applicable	\$	1,925,267
Pass Through Payments:				
Virginia Department of Education	24.027	SFLRP1026		102 452
COVID-19 Coronavirus State and Local Fiscal Recovery Funds Virginia Department of Criminal Justice Services	21.027	SFLRP 1020		103,452
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	120304		317,972
Total AL 21.027	21.027	120004	\$	2,346,691
Total Department of Treasury			\$	2,346,691
•			Ψ	2,040,001
Department of Agriculture:				
Pass Through Payments:				
Child Nutrition Cluster:				
Virginia Department of Agriculture:	40 555	Niet erreitele	Φ.	40.005
Food Distribution	10.555	Not available	\$	43,225
Virginia Department of Education:		2022220144004 4		
National School Lunch Program	10.555	202222N11994 1; 202323N11994 1		394,930
Total AL 10.555	10.555	2023231111334 1	\$	438,155
Total AL 10.333		202222N11994 1;	Ψ	+30,133
School Breakfast Program	10.553	202323N11994 1	\$	161,301
Summer Food Service Program for Children	10.559	202221N11994 1	Ψ	49,006
Total Child Nutrition Cluster		20222111110011	\$	648,462
Virginia Department of Education:				-
COVID-19 Pandemic Electronic Benefit Transfer Administrative Costs	10.649	202222\$900941	\$	628
Child and Adult Care Food Program	10.558	202323N11994 1	*	6,164
Department of Criminal Justice:				2,121
Community Facilities Loans and Grants	10.776			1,275
Total Department of Agriculture - pass-through payments			\$	613,304
Total Department of Agriculture			\$	656,529
Department of Housing and Urban Development			Ψ	000,020
Pass Through Payments:				
Virginia Department of Housing and Community Development				
Community Development Block Grants/State's Program				
and Non-Entitlement Grants in Hawaii	14.228	Not available	\$	64,455
Total Department of Housing and Urban Development			\$	64,455
Department of Justice:				,
Pass Through Payments:				
Department of Criminal Justice Service:				
Crime Victim Assistance	16.575	Not available	\$	49,492
Edward Byrne Memorial Justice Assistance Grant Program	16.738	18DJBX0728	¥	22,923
Equitable Sharing Program	16.922	Not available		22,388
_quidalo oriding i rogidin	10.322	140t available		22,000
otal Department of Justice			\$	94,803
Department of Transportation:				
Pass Through Payments:				
Department of Motor Vehicles:				
Alcohol Open Container Requirements	20.607	Not available		854
Total Department of Transportation			¢	054
Total Department of Transportation			\$	854

Federal Grantor/State Pass - Through Grantor/ Program Title or Cluster Title	Federal CFDA Number	Pass-through Entity Identifying Number	<u>_</u>	Federal Expenditures	
Department of Education:					
Pass Through Payments:					
Department of Education:					
		S010A210046;			
Title I: Grants to Local Educational Agencies	84.010	S010A220046	\$	305,988	
Career and Technical Education - Basic Grants to States	84.048	V048A200046		23,052	
Special Education Cluster:					
Title VI-B: Special Education - Grants to States	84.027	H027A210107	\$	182,934	
		H173A210112;			
Title VI-B: Special Education - Preschool Grants	84.173	H173A220112		14,496	
Total Special Education Cluster			\$	197,430	
Twenty-first Century Community Learning Centers	84.287	S287C220047	\$	171,423	
Student Support and Academic Enrichment Program	84.424	S424A210048		11,935	
Rural Education	84.358	S358B200046		22,092	
Supporting Effective Instruction State Grants	84.367	S367A200044		40,125	
COVID-19 Education Stabilization Fund - Elementary and					
		S425D210008;			
Secondary School Emergency Relief Fund	84.425	S425U210008	\$	976,054	
Total Department of Education			\$	1,748,099	
Total Expenditures of Federal Awards			\$	5,163,332	

Notes to Schedule of Expenditures of Federal Awards:

#### NOTE A - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of Buena Vista, Virginia under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Buena Vista, Virginia, it is not intended to and does not present the financial position, change in net position, or cash flows of the City of Buena Vista, Virginia.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principals contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

City of Buena Vista, Virginia has elected not to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Pass-through identifying numbers are presented where available.

#### NOTE C - FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

#### NOTE D - SUBRECIPIENTS

No awards were passed through to subrecipients.

#### NOTE E - LOANS

The City did not have any loans or loan guarantees which are subject to reporting requirements in the current year.

#### NOTE F - RELATIONSHIP TO FINANCIAL STATEMENTS

Federal expenditures, revenues, and capital contributions are reported in the City's basic financial statements as follows:

Intergovernmental federal revenues per the basic financial statements:

Primary government:	
Governmental funds	\$2,554,489_
Total primary government	\$ 2,554,489
Discretely presented component unit - School Board:	
School operating fund	\$ 1,953,589
School cafeteria fund	655,254
Total discretely presented component unit - School Board	\$2,608,843_
Total federal expenditures per the Schedule of Expenditures of	
Federal awards	\$ 5,163,332

# City of Buena Vista, Virginia Schedule of Findings and Questioned Costs Year Ended June 30, 2023

Section I-Summary of Auditors' Results									
Financial Statements:		unmodified							
Type of auditors' report issued:									
Internal control over financial reporting:									
- Material weakness(es) identified?		yes <u>_x</u> no							
- Significant deficiency(ies) identified?		yes <u>_x</u> no							
Noncompliance material to financial statements noted?		yes <u>x</u> no							
Federal Awards:									
Internal control over major programs:									
- Material weakness(es) identified?	yes <u>_x</u> no								
- Significant deficiency(ies) identified?		yes <u>_x</u> no							
Type of auditors' report issued on compliance for major	r programs:	unmodified							
Any audit findings disclosed that are required to be rep in accordance with section 2 CFR section 200.516(a)?	orted	yes <u>x</u> no							
Identification of major programs:									
Assistance Listing Numbers	Name of Federal Program or Cluster								
21.027 84.425	Coronavirus State and Local Fiscal Rec	covery Funds							
Dollar threshold used to distinguish between type A and	d type B programs:	\$750,000							
Auditee qualified as low-risk auditee?	yes <u>x</u> no								
Section II-Financial Statement Findings									
None									
Section III-Federa	al Award Findings and Questioned Co	ests							

None

#### City of Buena Vista, Virginia Summary Schedule of Prior Year Findings Year Ended June 30, 2023

#### 2022-001 Material Weakness

Summary of Finding: The City's financial statements required several material adjusting entries by the Auditor to ensure

such statements complied with Generally Accepted Accounting Principles.

Corrective Action Taken: Management completed a detailed review of all closing adjustments and adjusted balances prior to

the start of the audit in an effort to reduce any audit related adjustments.

Current Status: This finding has been resolved.

2022-002 Compliance Finding and Material

84.425 Educational Stabilization Fund

Summary of Finding: The School Board requested and received grant reimbursement for the same expenditure under the

Education Stabilization Fund (ESSER) as well as the Coronavirus State and Local Fiscal Recovery Fund. Total eligible grant expenditure was \$224,856 and federal grant reimbursements totaled \$424,856. Federal revenues and expenditures of federal awards exceeded the allowable amount by

\$200,000.

Corrective Action Taken: The School Board issued a check in the amount of \$200,000 to return the excess funds to the Virginia

Department of Education. Management continues review terms and conditions of federal awards

before submitting reimbursement requests to ensure compliance.

Current Status: This finding has been resolved.