

# **COUNTY OF MONTGOMERY, VIRGINIA**

## **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**FOR THE FISCAL YEAR ENDED  
JUNE 30, 2019**

**FINANCIAL AND MANAGEMENT SERVICES  
DEPARTMENT**



# COUNTY OF MONTGOMERY, VIRGINIA

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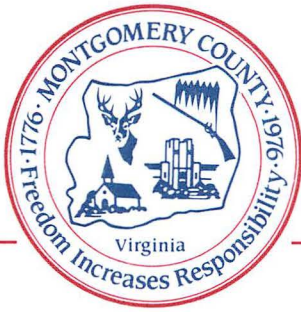
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## INTRODUCTORY SECTION

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DEPARTMENT OF FINANCIAL & MANAGEMENT SERVICES  
MONTGOMERY COUNTY  
ANGELA M. HILL, CPA, DIRECTOR

755 ROANOKE STREET, SUITE 2C, CHRISTIANSBURG, VIRGINIA 24073-3179

November 27, 2019

To the Honorable Chair, Members of the Board of Supervisors and the Citizens of Montgomery County:

We are pleased to present to you the Comprehensive Annual Financial Report (CAFR) of the County of Montgomery for the fiscal year ended June 30, 2019, as required by state law. The financial statements and supplemental schedules contained herein have been audited by the independent certified public accounting firm of Brown, Edwards & Company L.L.P., and that firm's unmodified opinion is included in the Financial Section of this report. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner that presents fairly the financial position and results of operations of the various funds and component units of the County. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

### THE REPORTING ENTITY

The financial reporting entity (the government) includes all funds of the primary government (i.e., Montgomery County as legally defined), as well as all of its component units. Component units are legally separate entities for which the primary government is financially accountable.

Blended component units, although legally separate entities, are, in substance, part of the primary government's operations and are included as part of the primary government. Montgomery County has no blended component units. Discretely presented component units are reported in a separate column in the combined financial statements to emphasize that they are legally separate from the primary government and to differentiate their financial position, results of operations and cash flows from those of the primary government. The Montgomery County Public Service Authority, which provides water and waste water services, the Montgomery County School Board, which provides education, and the Montgomery County Economic Development Authority, which encourages economic development through incentives such as financing, are reported as discretely presented component units.

Other services provided by the County include law enforcement; fire and rescue services; animal care and adoption services; solid waste collection services; human services programs; libraries; community and economic development programs; recreational activities; and planning and zoning functions. In addition, certain other services are provided through cooperation with neighboring localities such as mental health services, solid waste disposal, emergency communications and tourism. These areas of joint cooperation do not meet the established criteria for inclusion in the reporting entity and therefore are included in footnote disclosures only.

## **ORGANIZATION OF GOVERNMENT**

The County of Montgomery was established in 1776, and is located in southwestern Virginia approximately 30 miles southwest of the City of Roanoke, along the Interstate 81 corridor. The County encompasses approximately 393 square miles, and has a population of approximately 99,000 including that of two incorporated towns, Blacksburg and Christiansburg. Montgomery County is the eighth-largest county in Virginia in terms of land area, and supports a well-diversified economy. The 2010 Census indicates Montgomery County's population increased by 12.9% over the prior decade.

Montgomery County operates under the traditional County form of government. Policymaking and legislative authority are vested in the Board of Supervisors (Board), which consists of seven members elected from within their respective election districts. Each member must be a resident of the district he or she serves. Board members are elected to four year staggered terms. Each year, the Board elects one of its members to serve as Chair. The Board is responsible for passing ordinances, adopting the budget, appointing committees, and hiring the government's County Administrator and County Attorney. The County Administrator is responsible for carrying out the policies and ordinances of the Board, for overseeing the day-to-day operations of the government, and for appointing the heads of the County departments. The County also has five elected constitutional officers. The Commissioner of Revenue, Commonwealth's Attorney, Treasurer and Sheriff are each elected by County citizens for four year terms. The Clerk of Circuit Court serves an eight year term.

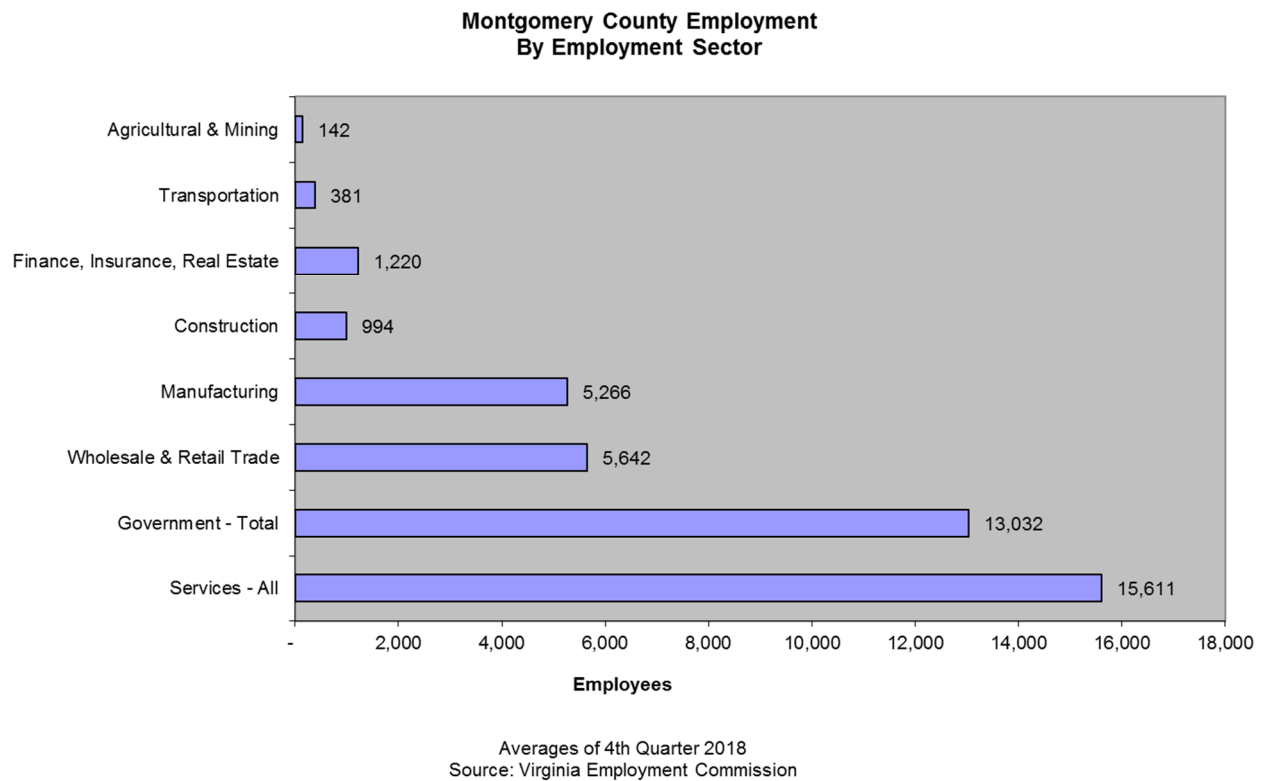
## **LOCAL ECONOMIC CONDITION AND OUTLOOK**

Montgomery County is geographically situated in the New River Valley, which also includes the Counties of Floyd, Giles, and Pulaski and the City of Radford. All of these localities are within reasonable commuting time and distance from Montgomery County and represent the minimum area from which Montgomery County businesses draw their labor.

Montgomery County's labor market remains consistent with the state as a whole. The average unemployment rate in Montgomery County between July 2018 and June 2019 was 2.9%, which remains historically below the average in the New River Valley. The percentage ranged from a low of 2.4% in April 2019 to a high of 3.2% in July and August 2018 and January, February and June 2019. The unemployment rate for the County over the past 10 years (2009-2018) averaged 5.23%, reaching a high of 7.1% in 2010 and a low of 2.9% in 2018. The pool of available labor has also remained stable for the past decade in Montgomery County, and surrounding New River Valley counties. Average unemployment among New River Valley localities was higher than the statewide average of 3.0% for calendar year 2018, with Montgomery (2.9%) and Floyd (2.7%) Counties reporting the lowest rates for the year. Giles County, Pulaski County, and the City of Radford averaged 3.5% unemployment during the same period. Employment within Montgomery County represented 55.2% of the total civilian labor force in the New River Valley.

As in prior years, the service industry remained the largest employment sector within the County. The following illustration presents the proportion of individuals in each of the major industry sectors based on averages for the 4<sup>th</sup> quarter of 2018:





Slight increases in employment were broad based, covering several economic sectors. The total increase in the number of jobs was 178 across all sectors, resulting in an increase of .4% from the previous year. Only three areas experienced declines – government was down .8% while finance, insurance and real estate was down 13.8% (for the second straight year). The agricultural and mining sector was down 7.8% (for the third straight year).

The service and manufacturing sectors provide a significant number of jobs in Montgomery County. Two hospitals, Carillion New River Valley Medical Center and LewisGale Hospital Montgomery, collectively employ over 1,600 employees. The County's largest industrial employer, BAE Systems, Inc., employs approximately 1,000 workers through contracts with the federal government to manufacture defense products. Other large companies in the County include Federal-Mogul Corporation (automotive bearings), MOOG Components Group (aerospace, transportation, military, and communications components), Rowe Furniture (residential furniture), Wolverine Advanced Materials (automotive gaskets), Backcountry.com (outdoor product distribution) Block.One (software), Rackspace Hosting (software), and 1901 Group (software).

The Virginia Tech Corporate Research Center (VTCRC), developed by the Virginia Tech Foundation, is a business/research park that is the catalyst for Montgomery County's high-tech industry cluster. The park currently has 33 buildings, entailing more than 1.3 million square feet of office and lab space, and is home to over 185 high-tech companies and research facilities, which collectively employ more than 3,000 workers. The majority of the tenants located in the VTCRC are research and development-oriented companies operating in the information technology, biotechnology, and advanced materials industries.

Montgomery County's second largest industry sector, government, provides 30.8% of the County's jobs and helps to stabilize the local economy during times of recession. This percentage reflects the large number of state workers employed by Virginia Tech, one of the Commonwealth's largest public universities and the largest employer in the County with approximately 13,000 employees. Approximately 1,600 more

individuals are employed through the Montgomery County Public School System, making education the largest employment sector in the County.

There were several new developments, both commercial and residential, underway in fiscal year 2019. In the Town of Christiansburg, the Marketplace shopping center began a redevelopment project which will bring new restaurants and retailers to the area with an expected investment of \$53 million. Located in the center of downtown Blacksburg, a local developer purchased the former Blacksburg Middle School site, housing a \$120 million investment that will include a mix of commercial, retail, office, restaurant, hotel, and multi-family housing and town homes. Providing primarily housing for Virginia Tech students, Terrace View Apartments is a 13.42 acre site which is being redeveloped and expanded to meet the new student housing demand.

Since January 2009, companies in the County have announced nearly \$124 million in new capital investment (industrial/commercial, non-retail) and the addition of 2,923 related jobs. The chart below lists announcements made over the past five years.

<b>Company Name</b>	<b>Business Description</b>	<b>New Jobs</b>	<b>Investment (Millions of \$)</b>
1901 Group	Software development	580	\$8.80
Ozmo	Software development	95	0.76
Torc Robotics	Autonomous vehicles and robotics	55	3.00
Block.One	Blockchain technology	344	7.00
Modea	Provider of web, application development and marketing analytics solutions	75	0.10
Spectrum Brands	Pet, home and garden division of consumer products manufacturer	25	7.28
Qualtrax, Inc.	Creator of compliance software	35	2.00
Polymer Solutions Incorporated	Laboratory, chemical analysis, physical testing, research and development and litigation services	5	2.90
Luna Innovations	Biomedical research and development	0	1.70
InMotion US	Electric motors	24	5.00
Wolverine	Gaskets	93	10.00
Hubbell Lighting	LED lighting products	100	6.10
Corning	Manufacturers of catalytic convertors for cars and heavy trucks	0	0.80
Polymer Solutions Incorporated	Laboratory and testing services for plastics and rubber manufacturers	19	0.65
Inorganic Ventures	Manufacturer of inorganic chemical standards	0	0.10
VPT, Inc.	Manufacturer of power components for use in avionics, military and space	16	1.00
Java Productions	Custom solutions for technology and business problems	20	0.10
ProChem Inc.	Industrial water and wastewater treatment	30	0.40

During the year, the 1901 Group announced plans to construct an \$8.8 million, 45,000-square foot building and hire 580 employees. Ozmo announced plans to invest \$200,000 to expand operations in the County and create 40 new jobs. Additionally, TORC Robotics announced plans to invest more than \$3.0 million, expanding their Montgomery County operations, hiring 55 new employees.

The Board of Supervisors, Economic Development staff, the Economic Development Authority, the Economic Development Commission (EDC), and the Montgomery/Blacksburg/Christiansburg Development Corporation continue to support business, create jobs, and improve the County's standard of living by diversifying the economy, expanding existing business, and attracting new economic activity.

## **MAJOR INITIATIVES**

Recent initiatives of the Board of Supervisors promote Montgomery County's economic progress, improve the community's quality of life, and poise the County to respond to future development needs. New jobs, expanded employment within industry and service sectors, and a comparatively low unemployment rate all suggest a trend of stable, manageable growth.

### **For the Year**

The County staff, following specific directives of the Board of Supervisors, has been involved in a variety of projects throughout the year. These projects reflect the government's commitment to ensuring that its citizens are able to live and work in an enviable environment. Major initiatives for 2019 include:

### **The 2019-2023 Capital Improvement Program**

The Capital Improvement Program (CIP) for 2019 through 2023 serves as a planning tool for the efficient and effective distribution of public improvements throughout the County and the school system. The five-year CIP totals \$61.3 million and is comprised of County Capital Improvements of \$17.6 million and School Capital Improvements of \$43.7 million.

Since 2009, the Board of Supervisors has earmarked a portion of the real estate tax rate to provide the Fire and Rescue Commission with an ongoing source of funding to purchase fire and rescue capital equipment. One and a half cents of the rate have been set aside annually since fiscal year 2017 for fire and rescue equipment. Each year the Fire and Rescue Commission, comprised of representatives from each fire and rescue agency, the Board of Supervisors and County staff, decides how to effectively distribute this funding based on existing and future capital needs of the County's fire and rescue agencies, as outlined in their replacement plan.

The County provides \$500,000 annually to address major capital repairs and large-scale components of County facilities that cannot be addressed within the General Fund. In fiscal year 2018, an additional \$100,000 was added to provide an annual total of \$600,000 in funding. These funds may be used for projects such as roof replacements, heating ventilation and air conditioning (HVAC) upgrades, flooring, paving, and other major facility system upgrades.

### **Capital Projects Completed During the Year**

Public safety remains a priority with \$1.8 million in fire and rescue equipment purchases in fiscal year 2019 based on recommendations of the Fire and Rescue Commission. Equipment purchases included:

- Radio system and equipment for interoperability upgrades for all fire and rescue departments in the County,
- Fire engine replacement and response vehicle for the Blacksburg Fire Department,
- Response vehicle for the Riner Fire Department,
- Power stretchers for the Long-Shop McCoy Rescue Squad and

- Completion of the Regional Fire and Rescue Training Facility project (\$600,000) used for specialized training for all departments within the County, neighboring localities and the Radford Army Ammunition Plant.

### **For the Future**

As the Board of Supervisors and County staff plan for the future, several new initiatives are underway.

- Since 2014, the County has set aside cash-to-capital monies for future new school capital construction, earmarking 2 cents of the real estate tax rate on a yearly basis for future school capital projects. From fiscal year 2014 through fiscal year 2019, \$15 million was accumulated for school projects from these monies as well as the sale of surplus school properties is \$15 million. These funds covered various school capital projects including:
  - a portion of the Falling Branch Elementary School expansion project - total cost of \$10.3 million, and
  - a portion of the Christiansburg High School athletic facilities – total cost of \$6.9 million.
- The County received \$30 million in bond proceeds in October 2019 through the Virginia Public School Authority to finance renovations and additions at Christiansburg Primary School, Christiansburg Elementary School and Belview Elementary School.
- \$1.5 million was set aside for renovations to the jail dorm rooms and the replacement of several HVAC units in various cell blocks.
- Plans are underway to renovate the former Riner Fire Station for use by the Riner Rescue Squad.

### **Department Focus – Riner Fire Station**

The Riner Fire Department was founded in 1957 and currently has approximately 35 volunteers. The former fire station, constructed 30 years ago, was approximately 9,150 square feet. As the Riner community has grown, the building could no longer house all the fire apparatus and response vehicles needed to serve the area.

In September 2016, the County purchased 46 acres in the Riner area at a cost of \$375,000. The site is now home to a new fire station that opened in November 2019 at a cost of \$6.1 million. Long-term plans include parks and recreation fields on a portion of the property.

The new 19,148 square-foot fire station features several energy saving amenities including six fire apparatus bays, a workroom for equipment, training and meeting space, offices, a positive pressure turnout gear room and a decontamination room.

## **ACCOUNTING SYSTEM AND BUDGETARY CONTROLS**

Although the County budgets and manages its financial affairs using the cash basis of accounting, generally accepted accounting principles require localities to use the accrual or modified accrual basis of accounting to prepare financial statements. The modified accrual basis of accounting recognizes revenues when measurable and available and recognizes expenditures when the services or goods are received and the liabilities incurred. The accruals recorded on the financial statements for the fiscal year ended June 30, 2019, reflect cash that will not be received or disbursed until fiscal year 2020.

County management is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the County are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within the above framework. We believe the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

Budgetary control is established at the department level within an individual fund. The budget is implemented through appropriations that are made by the Board of Supervisors on an annual basis with supplemental appropriations made as required. These appropriations may be greater or less than contemplated in the budget.

The government also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. All amounts lapse at year-end. Material encumbrances outstanding at year-end are reported as either a commitment or assignment of fund balance since they do not constitute expenditures or liabilities. Funding for these encumbrances generally is re-appropriated in the subsequent year.

## **INDEPENDENT AUDIT**

State statutes require an annual audit by independent certified public accountants. In addition to meeting the requirements set forth in state statutes, the audit also was designed to meet the requirements of the federal Single Audit Act Amendments of 1996 and related OMB Circular A-133. Generally accepted auditing standards and the standards set forth in the Government Accountability Office's Government Auditing Standards were used by the auditors in conducting the engagement. The auditor's report on the basic financial statements is included in the financial section of this report. The auditor's reports related specifically to the single audit are included in the Compliance Section.

## **AWARDS OF ACHIEVEMENT**

Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County of Montgomery for its comprehensive annual financial report for the fiscal year ended June 30, 2018. This was the 32<sup>nd</sup> consecutive year that the County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

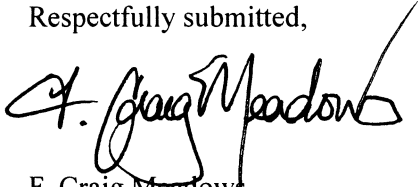
A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

## **ACKNOWLEDGMENTS**

The County has established and continues to maintain a strong and stable financial position through progressive management of financial operations and through sound accounting and financial reporting practices. Appreciation is expressed to the members of the Montgomery County Board of Supervisors and to each of the Constitutional Officers for their interest and support in planning and conducting the financial operations of the County in a responsible and progressive manner.

The preparation of the comprehensive annual financial report was made possible by the dedicated service of the entire staff of the Department of Financial and Management Services, and other departmental personnel. We would also like to express our appreciation to the County's independent auditing firm, Brown, Edwards & Company, L.L.P. for their cooperation and assistance in these efforts.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "F. Craig Meadows". The signature is fluid and cursive, with a long horizontal stroke at the end.

F. Craig Meadows  
County Administrator

A handwritten signature in black ink, appearing to read "Angela M. Hill". The signature is cursive and elegant, with a prominent "A" and "H".

Angela M. Hill  
Director of Finance/CFO



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Montgomery County  
Virginia**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2018**

*Christopher P. Morrill*

Executive Director/CEO

## **BOARD OF SUPERVISORS**

M. Todd King, Chair  
April N. DeMotts, Vice Chair

Mary W. Biggs  
Sara R. Bohn  
Steve R. Fijalkowski

Darrell O. Sheppard  
Christopher A. Tuck

## **COUNTY ADMINISTRATION**

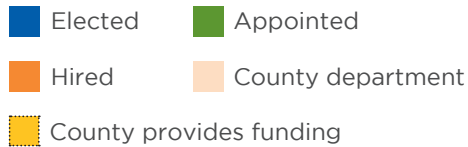
A. Michelle Dickerson	Virginia Cooperative Extension Unit Coordinator
L. Carol Edmonds	Deputy County Administrator
Robert C. Fronk	Director of Public Service Authority
Emily J. Gibson	Director of Planning
Brian T. Hamilton	Director of Economic Development
Jennifer T. Harris	Director of Public Information
Mitchell B. Haugh	Director of Parks and Recreation
Angela M. Hill	Director of Finance
Karim H. Khan	Director of Montgomery Regional Library
Larry W. Lindsey	Director of Social Services
Philip L. Martin	Director of Information Technology
Clay M. McCoy	Director of Human Resources
Martin M. McMahon	County Attorney
F. Craig Meadows	County Administrator
Mark L. Mear	Superintendent of Schools
K. Neal Turner	Emergency Services Coordinator
Connie M. Viar	General Registrar
Tonia D. Winn	Director of Human Services
Scott A. Woodrum	Director of Engineering and Regulatory Compliance

## **CONSTITUTIONAL OFFICERS**

Erica W. Conner	Clerk of the Circuit Court
Charles H. Partin	Sheriff
Mary K. Pettitt	Commonwealth Attorney
Helen P. Royal	Commissioner of the Revenue
Helen V. St. Clair	Treasurer



# Organization Chart



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## FINANCIAL SECTION

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## INDEPENDENT AUDITOR'S REPORT

To the Honorable Members of the Board of Supervisors  
County of Montgomery, Virginia

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, and each major fund of the County of Montgomery, Virginia (the "County"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Specifications for Audits of Counties, Cities, and Towns* and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

**In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, and each major fund of the County, as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.**

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, fund financial statements of the Public Service Authority and the School Board, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and is also not a required part of the basic financial statements.

The fund financial statements of the Public Service Authority and the School Board and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the fund financial statements of the Public Service Authority and School Board and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 27, 2019, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

*Brown, Edwards & Company, L.L.P.*

CERTIFIED PUBLIC ACCOUNTANTS

Roanoke, Virginia  
November 27, 2019

## Management's Discussion and Analysis

The following discussion and analysis of the County of Montgomery's financial performance provides an overview of the County's financial activities for the fiscal year ended June 30, 2019. Please read it in conjunction with the transmittal letter at the front of this report and with the County's financial statements, which follow this section.

### FINANCIAL HIGHLIGHTS FOR FISCAL YEAR 2019

- The total assets and deferred outflows of resources of the governmental activities exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by approximately \$176 million (net position). Of this amount \$51 million (unrestricted net position) may be used to meet the County's ongoing obligations to citizens and creditors.
- Total general fund revenues exceeded the final estimated amount by \$2.9 million.

Grant funding does not follow the fiscal year, therefore funds appropriated during the year are often received the following year. As a result, intergovernmental revenues fell short of estimates by \$1.4 million. This was offset by property tax revenue exceeding the estimate by \$3.8 million primarily from \$2.9 million in unbudgeted real estate tax receipts resulting from the general reassessment of property which was effective January 1. Associated revenue was not included in the budget as the new values nor the real estate rate were known during budget preparation. An additional \$.5 million came from unbudgeted delinquent tax collections.

- Actual expenditures were approximately \$17.4 million less than the final expenditure appropriation. As always, the County received and included in the final approved budget various grant awards during the year; however, not all were expended before year-end. Orders had been placed, but goods not received at year-end of approximately \$3.3 million for the County and approximately \$2.8 million for the Schools.

General government administration expenditures totaled \$1.3 million less than appropriated. The Human Resources Department carried over funds for an employee career development program, which, when combine with the current year allocation, resulted in unspent funds totaling \$250,000. These funds will be used pending implementation of a career development program. Information Technology had vacancy and other savings of approximately \$200,000, resulting primarily from vacancy savings. These funds were set aside by the Board of Supervisors for future IT projects. General and Special Contingencies had remaining balances of just over \$400,000 and \$64,000, respectively. The use of General Contingencies varies from year to year based on the amount of funding needed for unanticipated costs. The County's financial policies require one percent of the County's general fund be set aside for contingencies each year. Of the \$486,000 designated in fiscal year 2019, a balance of \$394,000 remained at year end. The remaining difference results from vacancy savings and conservative fiscal management across all areas.

Public safety expenditures were approximately \$2.5 million less than budgeted. Public safety grants and related restricted funds were \$300,000 less than budgeted as the grants cycles did not follow the fiscal year. Similarly, fire and rescue departments had approximately \$300,000 in year-end funding that was allocated for projects that were not yet completed. The County's payments to the Western Virginia Regional Jail were more than \$1.2 million less than planned as the County's inmate population at the jail was less than expected. The County's contribution to the New River Detention Home was \$200,000 less than anticipated; however, these funds will be used in future years to provide the County's share of capital improvements at the facility. Other savings came from turnover and vacancy personnel savings combined with lower than budgeted health insurance expense.

Public works expenditures were almost \$1.1 million less than budgeted. The motor pool is now included in public works. Vehicles for the motor pool costing \$300,000 and a solid waste collections vehicle with a cost of over \$100,000 had been ordered but not received before year end. The County's sustainability initiative, which includes the potential use of sustainable energy sources for some County facilities ended with a balance of \$120,000, as the project is just getting underway. The overall variance is also due to personnel vacancy savings and less maintenance costs than anticipated.

Health and welfare expenditures ended with a budgetary balance of \$1.1 million. Expenditures associated with the Children's Services Act vary based on cases referred to the program by judges and the schools. The current year budget exceeded expenditures in this program by \$920,000. Welfare expenditures were also lower than budgeted by just over \$100,000. These expenditures did not result in true savings for the County as state revenues funded a large portion, rather than locally generated revenues. The state revenues were not collected since they were not needed to offset the expenditures.

Parks, recreation, and culture along with community development began grant and other special projects during the year that were not completed. This resulted in variances of \$519,000 and \$3.2 million, respectively. The community development projects are road projects that will be funded by the Virginia Department of Transportation and developers rather than the County. Parks, recreation, and culture also recognized vacancy and health insurance savings.

Finally, the Montgomery County School Board (the Schools) spent approximately \$6.2 million less than appropriated during the year. This resulted in corresponding lower general fund expenditures for education as the amount required to be provided by the County to the Schools was lower. The schools had placed orders for goods that were not received by year end of approximately \$2.8 million.

Net position of the Public Service Authority at June 30, 2019 was down approximately \$350,000 from the previous year. This was primarily the result of facility fees decreasing \$716,000 from the prior year, which was partially offset by \$157,000 in capital contributions. Facility fees can vary widely from year to year based on developments in the County.

- At the end of the current fiscal year, unassigned fund balance for the general fund was approximately \$33.9 million, or 17% of fiscal year 2019 general and school operating fund revenues less the general fund transfer to the school operating fund. The Board of Supervisors has adopted a policy to keep maintain this percentage at a minimum of 12%. The percentage exceeds the target by a significant amount at year end as a result of the increase in General Fund balance of \$7.9 million. This increase is due to the combination of factors discussed above.

## USING THE FINANCIAL SECTION OF THE ANNUAL REPORT

This discussion and analysis is intended to serve as an introduction to the County of Montgomery's basic financial statements which comprise three sections: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### Government-wide Financial Statements

These statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the County's assets, deferred outflow of resources, liabilities, and deferred inflows of resources, with the difference between the four reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Increases in net position may indicate an improved financial position; however, even decreases in net position may reflect a changing manner in which the County used previously accumulated funds.

The *statement of activities* presents how the government's net position changed during the recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).



The government-wide financial statements include the County (known as the *primary government*) as well as funds of the Montgomery County Public Service Authority, the Montgomery County School Board and the Montgomery County Economic Development Authority. The functions of the County, including general government; judicial administration; public safety; health and welfare; parks and recreation; public works and community development are principally supported by taxes and intergovernmental revenues (*governmental activities*). Financial information for the *component units* are reported separately from the financial information presented for the primary government.

## **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All funds of the County can be divided into two categories: governmental funds and proprietary funds.

**Governmental funds** are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluation of the County's near-term financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

Fund balances are the differences between assets and liabilities in governmental funds.

- Nonspendable fund balance includes amounts that are not in spendable form, or amounts that are required to be maintained intact.
- Restricted fund balance includes amounts that can be spent only for the specific purposes stipulated by external providers, such as grantors or bondholders, as well as amounts that are restricted through enabling legislation.
- Committed fund balance includes amounts that can be used only for the specific purposes that are determined by a formal action of the government's highest level of decision making authority.
- Assigned fund balance applies to amounts that are intended for specific purposes as expressed by the governing body or authorized official and applies to remaining resources in any governmental funds other than the general fund.
- Unassigned fund balance includes all amounts not contained in other classifications for the general fund, and deficit fund balances in any other governmental funds. As of the end of the current fiscal year, the County's total governmental funds reported an ending fund balance of \$75.2 million, an increase of \$4.0 million in comparison with the prior year. The increase was due to higher than anticipated property tax revenue previously discussed (\$3.9 million), combined with lower than anticipated spending as described earlier. Ending fund balance was comprised of: \$6.1 million, nonspendable; \$4.3 million, restricted; \$19.2 million, committed; \$11.6 million, assigned; and \$34 million, unassigned.

As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 29% of total general fund expenditures, while total fund balance represents 50% of that same amount.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County adopts an annual budget. A budgetary comparison statement has been provided to demonstrate compliance with this budget.

*Proprietary funds* present functions that are intended to account for the revenues and expenses of providing those services to citizens and businesses, where the intent is that the costs are financed through user charges. The Montgomery County Public Service Authority's water and wastewater funds are proprietary funds.

## FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

The following table reflects the condensed Statement of Net Position in millions:

	Governmental Activities		Component Units	
	2019	2018	2019	2018
Current and other assets	\$90.8	\$87.4	\$26.3	\$25.0
Capital assets	271.7	276.0	49.0	44.1
Total assets	<u>\$362.5</u>	<u>\$363.4</u>	<u>\$75.3</u>	<u>\$69.1</u>
Deferred outflows of resources	<u>\$7.9</u>	<u>\$8.5</u>	<u>\$13.5</u>	<u>\$12.7</u>
Long-term liabilities	\$158.6	\$177.9	\$114.9	\$120.4
Other liabilities	33.4	32.8	21.6	16.8
Total liabilities	<u>\$192.0</u>	<u>\$210.7</u>	<u>\$136.5</u>	<u>\$137.2</u>
Deferred inflows of resources	<u>\$2.9</u>	<u>\$3.1</u>	<u>\$9.6</u>	<u>\$10.5</u>
Net position:				
Net investment in				
capital assets	\$120.4	\$108.8	\$36.3	\$30.5
Restricted	4.3	2.7	-	-
Unrestricted	50.8	46.6	(93.6)	(96.4)
Total net position	<u><u>\$175.5</u></u>	<u><u>\$158.1</u></u>	<u><u>(\$57.3)</u></u>	<u><u>(\$65.9)</u></u>

### Governmental Activities

Total net position shown above for governmental activities is \$175.5 million or \$17.4 million more than in 2018. Total assets decreased \$0.9 million, while long-term liabilities decreased \$19.3 million due to principal repayments. No debt was issued nor refunded in 2019.

### Component Units

Total net position shown above for component units is \$(57.3 million) for 2019, an increase from \$(65.9 million) in 2018. This consists of a net position for the Public Service Authority of \$12.7 million, a deficit in net position of \$70.1 million for the School Board, and a net position of \$77,000 for the Economic Development Authority.

## Summary of Activities:

The following chart shows the revenues and expenses of the governmental activities in millions:

	<b>Governmental Activities</b>		<b>Component Units</b>	
	<b>2019</b>	<b>2018</b>	<b>2019</b>	<b>2018</b>
<b>Revenues</b>				
<b>Program revenues:</b>				
Charges for services	\$ 3.1	\$ 2.7	\$ 8.7	\$ 8.9
Operating grants and contributions	14.7	15.7	64.5	62.6
Capital grants and contributions	-	-	0.2	-
<b>General revenues:</b>				
Property taxes	93.4	88.9	-	-
Other taxes	13.5	13.2	-	-
Payments from Montgomery County	-	-	52.1	56.9
Grants and contributions not restricted to specific purposes	5.4	5.2	-	-
Contributions from other governments	-	-	-	-
Other	1.4	6.8	0.1	0.1
<b>Total revenues</b>	<b>131.5</b>	<b>132.5</b>	<b>125.6</b>	<b>128.5</b>
<b>Expenses</b>				
General government	7.0	7.0	-	-
Judicial administration	3.2	3.2	-	-
Public safety	15.4	15.0	-	-
Public works	8.3	7.8	-	-
Health and welfare	7.7	7.3	-	-
Education	58.4	61.3	111.0	107.8
Parks, recreation and cultural	3.3	3.2	-	-
Community development	3.8	6.5	1.4	1.3
Water	-	-	2.6	2.3
Waste water	-	-	2.0	1.8
Interest on long-term debt	7.0	7.5	-	-
<b>Total expenses</b>	<b>114.1</b>	<b>118.8</b>	<b>117.0</b>	<b>113.2</b>
<b>Change in net position</b>	<b>17.4</b>	<b>13.7</b>	<b>8.6</b>	<b>15.3</b>
Net position-beginning	158.1	144.4	(65.9)	(81.2)
Net position-ending	<u>\$ 175.5</u>	<u>\$ 158.1</u>	<u>\$ (57.3)</u>	<u>\$ (65.9)</u>

## Revenues

For the fiscal year ended June 30, 2019, revenues from governmental activities totaled \$131.5 million, a decrease of \$1.0 million compared to fiscal year 2018. While property taxes increased significantly over fiscal year 2018 due mainly to the general reassessment of real estate, the County sold the former Blacksburg Middle School and Blacksburg High School properties which resulted in revenue of more than \$5 million in fiscal year 2018, resulting in a net decrease of \$1 million.

Component unit revenues total \$125.6 million, including a \$51.5 million transfer from the general fund to the schools. This includes \$47.2 million for operations and \$4.3 million for capital. GASB 34 requires that school debt service be included in the general fund, as the schools cannot issue debt on their own. County funds associated with school debt service totaled \$17.2 million, which brings the total provided for school purposes to \$68.7 million.

## Expenses

Expenses for governmental activities totaled \$114.1 million in 2019, a decrease of \$4.7 million from 2018. Community development expenditures also decreased by \$2.7 million as costs related to several road projects and the renovation of the former Price's Fork Elementary School, funded through grants and developer contributions decreased in 2019. The County's original approved budget included an increased transfer to the schools of \$1.5 million more than 2018; however, the County provided additional funds on a cash basis of approximately \$1.1 million during the year. School expenses decreased \$3.8 million on a full accrual basis. This includes adjustments for pension expenses.

Expenses for component unit – Public Service Authority expenses increased from \$4.1 million in the prior year to \$4.6 million in 2019.

Education is a very high priority in the Montgomery County community; consequently, the Board of Supervisors contributed \$51.5 million to the operation of the schools. Depreciation expense related to the schools totaled \$6.6 million.

Total expenses for education were \$58.4 million. This amount represented about 51% of governmental activity expenses. When interest for school related projects is included, the County contributed \$64.6 million, or 56%. On the cash basis of accounting, total school expenses, including expenses funded through the state and federal government and debt service for school related projects, were equal to 70.7% of the general fund expenses (excluding payments to the schools), plus school operating fund expenses for 2019.

## FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

For the fiscal year ended June 30, 2019, the governmental funds reflect a combined fund balance of \$75.2 million, an increase of \$4.0 million from June 30, 2018. This consisted of \$58.4 million in the general fund and \$16.8 million in the county capital fund. The general fund balance increased \$7.8 million in fiscal year 2019. The school operating fund spent \$5.8 million less than permitted by the revised budget, which resulted in a correspondingly lower than budgeted transfer to the schools from the general fund. The balance was transferred to the schools after year end for one-time uses. The county capital projects fund balance decreased \$3.9 million as funds transferred in previous years, primarily for the Riner Fire Department construction, were used in the current year.

The following table presents budgeted and actual revenues and expenditures (cash basis) for the general fund for fiscal year 2019 in millions:

	<b>Original Final</b>		
	Original	Amended	
	Budget	Budget	Actual
Revenues			
Taxes	\$ 102.1	\$ 102.1	\$ 106.2
Intergovernmental	18.7	21.3	19.9
Other	3.4	5.0	4.8
Total	124.2	128.4	130.9
Expenditures and transfers	124.2	140.2	122.9
Change in fund balance	\$ -	\$ (11.8)	\$ 8.0

Increases in intergovernmental and other revenue categories made up the changes from the original to the final budget. Grants and the commencement of several special projects were budgeted during the fiscal year to account for the \$2.6 million and \$1.6 million respective increases in these categories.

The increase in the final budget for expenditures over the original budget of \$16.0 million resulted primarily from:

- Encumbrances of \$2.3 million and \$2.7 million for the County and Schools, respectively;
- Carryovers from the fiscal year 2018 budget of \$2.2 million for the general fund, and \$2.5 million for the schools;
- Funding for a future County jail project \$1.1 million;
- Funding for special road projects that will pass-through the County of \$3.5 million. These funds will be provided by developers, the County and the state;
- Funding for road projects, including some projects that will be matched by developers and some by the County (\$3.5 million);
- Grants and various other one-time expenditures throughout the year account for the remaining difference.

Actual tax revenue exceeded the budgeted by \$4.1 million. The real estate tax rate remained level at \$0.89 per \$100 of assessed value, however a general reassessment of real property went into effect January 1, 2019 resulting in unbudgeted revenue of \$2.9 million. Prepaid property taxes in excess of the estimate were \$500,000, contributing to the variance. Grant funds are budgeted when grants are awarded. However, the timing of grant revenue does not correspond to the fiscal year. This results in revenue falling short of the budgeted amount. Actual expenditures and transfers were less than the budgeted amount for several reasons, including the timing of grants mentioned above. The transfer from the general fund to the school operating fund *on the budgetary basis (cash)* was \$6.2 million less than the budgeted amount. This is due in part to the schools receiving more state and federal revenue than budgeted, which resulted in a lower than budgeted amount needed from the County. The schools had \$2.8 million in outstanding purchase orders at June 30. The balance of the transfer to the schools and the funds associated with 2019 outstanding purchase orders for the schools were approved by the Board of Supervisors and transferred to the schools in fiscal year 2020.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

At June 30, 2019, the County had invested \$271.7 million, net of accumulated depreciation, in a variety of capital assets including buildings, park facilities, and sheriff and fire protection.

The following table displays the County and Component Units capital assets in millions of dollars:

	Governmental Activities		Component Units	
	2019	2018	2019	2018
<b>Non-depreciable assets</b>				
Land	\$ 14.7	\$ 14.7	\$ 0.6	\$ 0.5
Intangible asset	-	-	0.9	0.9
Construction in progress	4.5	1.0	0.7	10.4
<b>Depreciable capital assets</b>				
Infrastructure	-	-	32.6	32.5
Buildings and improvements	318.6	318.1	62.2	33.9
Machinery and equipment	25.7	24.6	19.9	18.9
Accumulated depreciation	(91.8)	(82.3)	(67.8)	(61.9)
<b>Total</b>	<b>\$ 271.7</b>	<b>\$ 276.1</b>	<b>\$ 49.1</b>	<b>\$ 35.2</b>

The table below shows the change in capital assets in millions of dollars:

	<b>Balance June 30, 2018</b>	<b>Net Additions/ (Deletions)</b>	<b>Balance June 30, 2019</b>
<b>Non-depreciable assets</b>			
Land	\$ 15.2	\$ 0.1	\$ 15.3
Intangible assets	0.9	-	0.9
Construction in progress	11.4	(6.2)	5.2
<b>Depreciable capital assets</b>			
Infrastructure	32.5	0.1	32.6
Buildings and improvements	352.0	28.8	380.8
Machinery and equipment	43.5	2.1	45.6
Accumulated depreciation	(144.2)	(15.4)	(159.6)
<b>Total</b>	<b>\$ 311.3</b>	<b>\$ 9.5</b>	<b>\$ 320.8</b>

### Governmental Activities

Additional information about the County's capital assets, including the component unit Public Service Authority and school board can be found in Note 8 of this report.

### **Long-Term Debt**

The following table displays the Governmental and Component Unit outstanding debt at June 30, 2019, in millions of dollars:

	<b>Governmental Activities</b>		<b>Component Units</b>	
	<b>2019</b>	<b>2018</b>	<b>2019</b>	<b>2018</b>
General obligation bonds	\$ 32.9	\$ 38.6	\$ -	\$ -
Lease revenue bonds	6.2	7.5	-	-
Literary loans	0.7	1.0	-	-
Refunding bonds	103.9	111.5	-	-
Revenue bonds	-	-	4.6	4.9
<b>Total</b>	<b>\$ 143.7</b>	<b>\$ 158.6</b>	<b>\$ 4.6</b>	<b>\$ 4.9</b>

Other obligations include accrued compensated absences, and accrued landfill closure and post-closure costs. More detailed information about the County's long-term debt can be found in Note 9 of this report. Debt for school assets is included with Governmental Activities under GASB 34, as schools in Virginia are not able to issue debt.

The Montgomery County Board of Supervisors adopted the following debt policy on September 28, 2015:

1. The County will confine long-term borrowing to capital improvements or projects that cannot be financed from current revenues except where approved justification is provided.
2. When the County finances capital improvements or other projects by issuing bonds or entering into capital leases, it will repay the debt within a period not to exceed the expected useful life of the project.
3. Net debt as a percentage of estimated market value of taxable property should strive to be below 3% but should not exceed 4%.
4. The ratio of debt service expenditures as a percent of governmental fund expenditures (General fund plus School Operating fund expenditures less the General Fund transfer to the School Operating Fund) should strive to be below 10% but not exceed 12%.

5. The County will review the ten year tax supported debt and lease payout ratio annually, and intends to maintain the ratio at 60% over a five year period, with the ratio being no less than 55% in any one year during the period.
6. The County recognizes the importance of underlying and overlapping debt in analyzing financial condition. The County will regularly analyze total indebtedness including underlying and overlapping debt.
7. Where feasible, the County will explore the usage of special assessment, revenue, or other self-supporting bonds instead of general obligation bonds.
8. The County will retire tax anticipation debt, if any, annually and will retire bond anticipation debt within six months after completion of the project.
9. On all general fund supported, debt-financed projects, the County will attempt to make a down payment of at least 5% of total project costs in the aggregate from current resources. The long term goal is to annually designate a portion of General fund cash for one time capital projects.

As of June 30, 2019, the County was in compliance with all debt policies.

### **ECONOMIC FACTORS**

As of October 2019, the County's and state's average unemployment rate were both 2.5 percent and 2.6 percent, a decrease from the previous year's rates of 2.9 percent.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning this report or requests for additional financial information should be directed to the Director of Finance/CFO, 755 Roanoke Street, Christiansburg, Virginia 24073.

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## **BASIC FINANCIAL STATEMENTS**

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## COUNTY OF MONTGOMERY, VIRGINIA

## STATEMENT OF NET POSITION

June 30, 2019

	Primary Government	Component Units		
	Governmental Activities	Public Service Authority	School Board	Economic Development Authority
<b>Assets</b>				
Cash and cash equivalents (Note 4)	\$ 69,828,845	\$ 2,847,957	\$ 4,623,710	\$ 205,178
Receivables, net (Note 5)	8,265,135	721,501	-	12,916
Due from primary government	-	15,436	8,496,334	173,950
Due from other governmental units (Note 6)	3,199,377	-	2,767,752	9,587
Prepays	172,782	-	578,387	-
Inventories	-	38,170	98,415	5,310,888
Advances to component units (Note 17)	5,637,976	-	-	-
Restricted assets:				
Cash and cash equivalents (Note 4)	496,437	77,720	-	-
Investments (Note 4)	2,689,958	-	-	-
Notes receivable (Note 17)	516,627	-	-	-
Lease incentives	-	-	-	243,234
Capital assets: (Note 8)				
Non-depreciable	19,163,276	1,476,399	646,172	-
Depreciable, net	252,544,217	14,726,849	23,581,825	8,647,662
<b>Total assets</b>	<b>362,514,630</b>	<b>19,904,032</b>	<b>40,792,595</b>	<b>14,603,415</b>
<b>Deferred Outflows of Resources</b>				
Deferred charge on refunding	5,828,584	-	-	-
Deferred outflows related to pensions (Notes 11 and 12)	1,825,736	89,841	11,782,680	-
Deferred outflows related to other postemployment benefits (Notes 13 and 14)	225,286	14,255	1,579,400	-
<b>Total deferred outflows of resources</b>	<b>7,879,606</b>	<b>104,096</b>	<b>13,362,080</b>	<b>-</b>
<b>Liabilities</b>				
Accounts payable and accrued expenses	2,259,153	346,743	2,741,956	259,698
Accrued payroll and related liabilities	1,032,859	52,527	8,595,625	-
Accrued interest payable	2,370,260	4,823	-	-
Amounts held for others	496,437	-	-	-
Advances from primary government (Note 17)	-	11,867	-	5,626,109
Due to other governmental units (Note 6)	474,997	-	-	-
Due to component units	8,685,720	-	-	-
Unearned revenue	-	-	69,997	-
Customer deposits	-	77,720	-	10,000
Long term liabilities due within one year (Note 9)	18,003,542	460,252	2,949,213	418,563
Non-current liabilities due in more than a year:				
Long term liabilities (Note 9)	146,094,604	5,520,116	1,205,631	8,211,995
Net pension liability (Notes 11 and 14)	8,943,047	440,068	79,688,149	-
Net other postemployment benefit liability (Notes 13 and 14)	3,603,372	294,557	19,481,768	-
<b>Total liabilities</b>	<b>191,963,991</b>	<b>7,208,673</b>	<b>114,732,339</b>	<b>14,526,365</b>
<b>Deferred Inflows of Resources</b>				
Property taxes (Note 5)	532,731	-	-	-
Deferred inflows related to pensions (Notes 11 and 12)	2,183,139	107,428	8,729,073	-
Deferred inflows related to other postemployment benefits (Notes 13 and 14)	210,113	12,933	780,474	-
<b>Total deferred inflows of resources</b>	<b>2,925,983</b>	<b>120,361</b>	<b>9,509,547</b>	<b>-</b>
<b>Net Position</b>				
Net investments in capital assets	120,380,197	11,569,705	24,227,997	533,731
Restricted for debt service	2,689,958	-	-	-
Restricted for grants	1,600,823	-	-	-
Unrestricted	50,833,284	1,109,389	(94,315,208)	(456,681)
<b>Total net position</b>	<b>\$ 175,504,262</b>	<b>\$ 12,679,094</b>	<b>\$ (70,087,211)</b>	<b>\$ 77,050</b>

The Notes to Financial Statements are an integral part of this statement.

## COUNTY OF MONTGOMERY, VIRGINIA

STATEMENT OF ACTIVITIES  
For the Year Ended June 30, 2019

		Program Revenues			Net (Expense) Revenue and Changes in Net Position			
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Component Units	
					Governmental Activities	Public Service Authority	School Board	Economic Development Authority
Primary Government:								
Governmental activities:								
General government administration	\$ 6,955,344	\$ 556,444	\$ 458,012	\$ -	\$ (5,940,888)			
Judicial administration	3,163,636	599,132	1,293,988	-	(1,270,516)			
Public safety	15,445,214	707,011	5,349,486	-	(9,388,717)			
Public works	8,295,391	167,080	31,956	-	(8,096,355)			
Health and welfare	7,714,872	14,633	5,551,046	-	(2,149,193)			
Education	58,425,059	-	1,263,905	-	(57,161,154)			
Parks, recreational, and cultural	3,295,659	382,018	286,176	-	(2,627,465)			
Community development	3,822,635	663,333	522,552	-	(2,636,750)			
Interest on long-term debt	7,004,860	-	-	-	(7,004,860)			
Total governmental activities	\$ 114,122,670	\$ 3,089,651	\$ 14,757,121	\$ -	(96,275,898)			
Component Units:								
Public Service Authority	\$ 4,640,786	\$ 4,106,360	\$ -	\$ 156,981		\$ (377,445)	\$ -	\$ -
School Board	110,960,023	3,619,956	64,471,907	-		-	(42,868,160)	-
Economic Development Authority	1,408,757	1,017,932	-	-		-	-	(390,825)
Total component units	\$ 117,009,566	\$ 8,744,248	\$ 64,471,907	\$ 156,981		(377,445)	(42,868,160)	(390,825)
General Revenues:								
General property taxes (Note 5)					93,371,101	-	-	-
Sales and use tax					9,781,761	-	-	-
Utility tax					1,688,319	-	-	-
Motor vehicle license tax					781,522	-	-	-
Other local taxes					1,203,823	-	-	-
Intergovernmental revenue, unrestricted					5,441,726	-	-	-
Investment earnings, unrestricted					1,222,473	27,451	115,179	349
Investment earnings, restricted for capital projects					186,848	-	-	-
Payments from Montgomery County					-	-	51,504,386	542,707
Total general revenues					113,677,573	27,451	51,619,565	543,056
Change in net position					17,401,675	(349,994)	8,751,405	152,231
Net position – beginning					158,102,587	13,029,088	(78,838,616)	(75,181)
Net position – ending					\$ 175,504,262	\$ 12,679,094	\$ (70,087,211)	\$ 77,050

The Notes to Financial Statements are an integral part of this statement.

## COUNTY OF MONTGOMERY, VIRGINIA

**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**June 30, 2019**

	<u>General</u>	<u>County Capital Improvements</u>	<u>Total Governmental Funds</u>
<b>Assets</b>			
Cash and cash equivalents	\$ 55,013,287	\$ 14,815,558	\$ 69,828,845
Receivables, net	8,265,135	-	8,265,135
Due from other governmental units	3,199,377	-	3,199,377
Advances to component unit	5,637,976	-	5,637,976
Restricted assets:			
Cash and cash equivalents	496,437	-	496,437
Investments	-	2,689,958	2,689,958
Notes receivable	516,627	-	516,627
<b>Total assets</b>	<u><u>\$ 73,128,839</u></u>	<u><u>\$ 17,505,516</u></u>	<u><u>\$ 90,634,355</u></u>
<b>Liabilities</b>			
Accounts payable and accrued liabilities	\$ 1,516,085	\$ 743,068	\$ 2,259,153
Accrued payroll and related liabilities	1,032,859	-	1,032,859
Due to other governmental units	474,997	-	474,997
Due to component unit	8,685,720	-	8,685,720
Amounts held for others	496,437	-	496,437
<b>Total liabilities</b>	<u>12,206,098</u>	<u>743,068</u>	<u>12,949,166</u>
<b>Deferred Inflows of Resources</b>			
Unavailable/unearned property taxes	<u>2,478,706</u>	<u>-</u>	<u>2,478,706</u>
<b>Fund Balances</b>			
Nonspendable	6,154,603	-	6,154,603
Restricted	1,600,823	2,689,958	4,290,781
Committed	5,099,192	14,072,490	19,171,682
Assigned	11,601,203	-	11,601,203
Unassigned	33,988,214	-	33,988,214
<b>Total fund balances</b>	<u>58,444,035</u>	<u>16,762,448</u>	<u>75,206,483</u>
<b>Total liabilities, deferred inflows of resources, and fund balances</b>	<u><u>\$ 73,128,839</u></u>	<u><u>\$ 17,505,516</u></u>	<u><u>\$ 90,634,355</u></u>

The Notes to Financial Statements are an integral part of this statement.

**COUNTY OF MONTGOMERY, VIRGINIA**

**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**June 30, 2019**

**Amounts reported for governmental activities in the statement of net position (Exhibit 1) are different because:**

<b>Ending fund balance – governmental funds</b>	<b>\$</b>	<b>75,206,483</b>
Capital assets used in governmental activities are not current financial resources, and therefore, are not reported in the funds.		271,707,493
Certain amounts are recognized as expenditures when paid in the fund statements, but are capitalized and recorded in future periods for governmental activities.		172,782
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.		1,945,975
Deferred premiums and charges on refunding are not financial resources and, therefore, are not reported in the funds.		5,828,584
Financial statement elements related to pensions are applicable to future periods and, therefore, are not reported in the funds.		
Deferred outflows related to:		
Pensions		1,825,736
Other postemployment benefits		225,286
Deferred inflows related to:		
Pensions		(2,183,139)
Other postemployment benefits		(210,113)
Net pension liability		(8,943,047)
Net other postemployment benefit liability		(3,603,372)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds		<u>(166,468,406)</u>
Net position of governmental activities	<b>\$</b>	<b><u>175,504,262</u></b>

The Notes to Financial Statements are an integral part of this statement.

## COUNTY OF MONTGOMERY, VIRGINIA

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS

For the Year Ended June 30, 2019

	General	County Capital Improvements	Total Governmental Funds
<b>REVENUES</b>			
General property taxes	\$ 93,587,115	\$ -	\$ 93,587,115
Other local taxes	13,455,425	-	13,455,425
Permits, privilege fees, and regulatory licenses	566,058	-	566,058
Fines and forfeitures	66,488	-	66,488
Revenue from use of money and property	1,503,405	68,533	1,571,938
Charges for services	711,012	-	711,012
Recovered costs	1,733,295	12,798	1,746,093
Intergovernmental	20,198,848	-	20,198,848
Total revenues	131,821,646	81,331	131,902,977
<b>EXPENDITURES</b>			
Current operating			
General government administration	8,161,757	-	8,161,757
Judicial administration	3,377,188	-	3,377,188
Public safety	15,827,848	-	15,827,848
Public works	5,628,434	-	5,628,434
Health and welfare	8,066,229	-	8,066,229
Education	47,473,143	-	47,473,143
Parks, recreation, and cultural	3,372,762	-	3,372,762
Community development	3,754,882	-	3,754,882
Debt service			
Principal retirement	14,835,199	-	14,835,199
Interest and fiscal charges	7,244,729	-	7,244,729
Capital projects	-	10,163,401	10,163,401
Total expenditures	117,742,171	10,163,401	127,905,572
Excess (deficiency) of revenues over expenditures	14,079,475	(10,082,070)	3,997,405
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	-	6,214,420	6,214,420
Transfers out	(6,214,420)	-	(6,214,420)
Total other financing sources (uses)	(6,214,420)	6,214,420	-
Net changes in fund balances	7,865,055	(3,867,650)	3,997,405
<b>FUND BALANCES AT JULY 1</b>	50,578,980	20,630,098	71,209,078
<b>FUND BALANCES AT JUNE 30</b>	<u>\$ 58,444,035</u>	<u>\$ 16,762,448</u>	<u>\$ 75,206,483</u>

The Notes to Financial Statements are an integral part of this statement.

COUNTY OF MONTGOMERY, VIRGINIA

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
For the Year Ended June 30, 2019

Reconciliation of the statement of revenues, expenditures, and changes in fund balances of governmental funds to the statement of activities:

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances – total governmental funds		\$ 3,997,405
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation \$10,436,823 exceeded capital outlays \$6,250,504 in the current period.		(4,186,319)
In the statement of activities, only the <i>gain or loss</i> on the sale of capital assets is reported, whereas in the governmental funds, the entire proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balances by the <i>net book value</i> of the property sold.		(162,620)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(216,013)
Governmental funds report pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.		
Employer pension contributions		1,825,736
Pension expense		206,635
Governmental funds report employer other postemployment benefit contributions as expenditures. However, in the statement of activities, the cost of other postemployment benefits earned, net of employee contributions, is reported as other postemployment benefit expense.		
Employer other postemployment benefit contributions		94,887
Other postemployment benefit expense		(123,198)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets.		
Principal repayments		
General obligation bonds	5,753,156	
Lease revenue bonds	1,236,043	
Literary fund loans	250,000	
Refunding bonds	7,596,000	
		14,835,199
Governmental funds report the effect of bond premiums and discounts when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. Interest is recognized as an expenditure in the governmental funds when it is due. In statement of activities, interest is recognized as it accrues, regardless of when it is due. The net effect of those differences are as follows:		
Bond premiums and discounts	992,447	
Interest expense	239,870	
		1,232,317
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		(102,354)
Change in net position of governmental activities		\$ 17,401,675



## COUNTY OF MONTGOMERY, VIRGINIA

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCE – BUDGET AND ACTUAL (CASH BASIS)

## GENERAL FUND

For the Year Ended June 30, 2019

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>REVENUES</b>				
General property taxes	\$ 89,168,478	\$ 89,168,478	\$ 93,005,745	\$ 3,837,267
Other local taxes	12,892,452	12,892,452	13,180,827	288,375
Permits, privilege fees, and regulatory licenses	677,089	691,490	566,597	(124,893)
Fines and forfeitures	35,000	35,000	64,389	29,389
Revenue from use of money and property	1,088,240	1,387,903	1,692,425	304,522
Charges for services	595,511	674,622	691,542	16,920
Recovered costs	644,857	1,822,226	1,819,521	(2,705)
Intergovernmental	18,678,614	21,321,825	19,880,340	(1,441,485)
Total revenues	123,780,241	127,993,996	130,901,386	2,907,390
<b>EXPENDITURES</b>				
Current operating				
General government administration	8,637,258	9,337,936	8,025,187	1,312,749
Judicial administration	3,364,780	3,580,006	3,378,698	201,308
Public safety	16,895,514	18,479,200	15,997,620	2,481,580
Public works	5,709,866	6,723,748	5,636,103	1,087,645
Health and welfare	8,822,744	9,127,448	7,986,906	1,140,542
Education	48,273,133	52,955,068	46,746,091	6,208,977
Parks, recreation, and cultural	3,368,457	3,897,600	3,378,149	519,451
Community development	1,872,736	6,578,882	3,428,182	3,150,700
Debt service				
Principal retirement	14,835,199	14,835,199	14,835,199	-
Interest and fiscal charges	8,524,314	8,524,314	7,246,229	1,278,085
Total expenditures	120,304,001	134,039,401	116,658,364	17,381,037
Excess (deficiency) of revenues over expenditures	3,476,240	(6,045,405)	14,243,022	20,288,427
<b>OTHER FINANCING USES</b>				
Transfers in	411,260	411,260	-	411,260
Transfers out	(3,887,500)	(6,214,420)	(6,214,420)	-
Total other financing uses	(3,476,240)	(5,803,160)	(6,214,420)	(411,260)
Net change in fund balance	\$ -	\$ (11,848,565)	\$ 8,028,602	\$ 19,877,167

The Notes to Financial Statements are an integral part of this statement.

## COUNTY OF MONTGOMERY, VIRGINIA

### NOTES TO FINANCIAL STATEMENTS

June 30, 2019

#### Note 1. Summary of Significant Accounting Policies

The financial statements of the County of Montgomery, Virginia (the “County”), have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting policies of the County are described below.

##### A. Reporting Entity

**Primary Government.** The County is a political subdivision of the Commonwealth of Virginia governed by a seven-member elected Board of Supervisors (the “Board”). The accompanying financial statements for the primary government and its component units are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) applicable to governmental units, as prescribed by the GASB.

**Discretely Presented Component Units.** Discretely presented component units are entities that are legally separate from the County, but for which the County is financially accountable, or whose relationship with the County is such that exclusion would cause the financial statements to be misleading or incomplete. They are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the County.

##### Montgomery County School Board

The Montgomery County School Board (the “School Board”) is responsible for elementary and secondary education within the County’s jurisdiction. The School Board is comprised of seven members popularly elected to a four-year term. The School Board is fiscally dependent upon the County because the County Board approves the School Board budget, levies the necessary taxes to finance operations, and approves the borrowing of money and issuance of debt. The School Board does not issue separate financial statements; as such, they have been included in these statements.

##### Montgomery County Public Service Authority

The Public Service Authority (the “Authority”) provides water and wastewater services for County businesses and residents. The County Board of Supervisors has historically appointed themselves as the Authority’s Board of Directors. The Authority does not provide financial benefit to or impose a financial burden on the County. Complete financial statements may be obtained by writing the Montgomery County Public Service Authority, 755 Roanoke Street, Christiansburg, Virginia 24073.

##### Montgomery County Economic Development Authority

The Montgomery County Economic Development Authority (the “EDA”) was created to encourage and provide financing for economic development in the County. The EDA is governed by seven directors appointed by the County Board of Supervisors and the County is financially accountable for the EDA. The County routinely provides funding to support the EDA’s operations. The EDA is authorized to acquire, own, lease, and dispose of properties to the extent that such activities foster and stimulate economic development. Complete financial statements may be obtained by writing the Montgomery County Economic Development Authority, 755 Roanoke Street, Christiansburg, Virginia 24073.

(Continued)

## COUNTY OF MONTGOMERY, VIRGINIA

### NOTES TO FINANCIAL STATEMENTS

June 30, 2019

#### Note 1. Summary of Significant Accounting Policies (Continued)

##### A. Reporting Entity (Continued)

The following entities are excluded from the accompanying financial statements:

##### **Jointly Governed Organizations:**

##### **New River Valley Community Services**

The County and the Counties of Floyd, Giles, Pulaski, and the City of Radford participate in supporting New River Valley Community Services (“NRVCS”). The governing body of this organization is appointed by the respective governing bodies of the participating jurisdictions. For the current year, the County contributed \$156,881 to NRVCS.

##### **Virginia Tech Montgomery Executive Airport Authority**

The Virginia Tech Montgomery Executive Airport Authority (the “Airport Authority”) was created by concurrent resolutions of the governing bodies of the County, the Towns of Blacksburg and Christiansburg, and Virginia Tech. The Airport Authority is governed by a five member board whereby the governing body of each member jurisdiction appoints one board member, and all jurisdictions jointly appoint a fifth member. The Airport Authority utilizes revenues generated by the airport and contributions by the members to fund all airport activities and has no bonded indebtedness. For the current year, the County paid \$50,000 toward operations of the Airport Authority.

##### **Montgomery Regional Solid Waste Authority**

The County is a member of the Montgomery Regional Solid Waste Authority (the “Waste Authority”), which was created by a joint resolution by the County, the Towns of Blacksburg and Christiansburg, and Virginia Tech. The Waste Authority is governed by a five member board whereby the governing body of each member jurisdiction appoints one board member and all jurisdictions jointly appoint a fifth member. The Waste Authority, which began operation in August 1995, serves as a solid waste transfer station and recycling facility. Each jurisdiction provides collection of solid waste and recyclables from within its jurisdiction and delivers the collected materials to the Waste Authority. All Waste Authority operations are financed by tipping fees and the individual jurisdictions are not liable for the debt of the Waste Authority. The Waste Authority has negotiated with New River Resource Authority for shared use of a landfill with an anticipated operating life of 50 years. For the current year, the County paid \$725,403 in tipping fees to the Waste Authority.

##### **New River Valley Metropolitan Planning Organization**

The County is a member of the New River Valley Metropolitan Planning Organization (“MPO”). In 2003, the Blacksburg/Christiansburg/Montgomery Area Metropolitan Planning Organization was created as a transportation policy-making organization serving the Blacksburg, Christiansburg, and Montgomery area. In 2012, the MPO was expanded to also include the City of Radford and a portion of Pulaski County. The Blacksburg/Christiansburg/Montgomery Area Metropolitan Planning Organization was renamed and provides the information, tools, and public input necessary to improve the performance of the transportation system of the region. Future transportation needs are addressed, giving consideration to all possible strategies and the community’s vision. The County has three members within this organization, two of which are voting members. For the current year, the County paid \$19,800 toward operations of the MPO.

(Continued)

## COUNTY OF MONTGOMERY, VIRGINIA

### NOTES TO FINANCIAL STATEMENTS

June 30, 2019

#### Note 1. Summary of Significant Accounting Policies (Continued)

##### A. Reporting Entity (Continued)

##### Jointly Governed Organizations: (Continued)

##### Western Virginia Regional Jail Authority

The County, along with the Counties of Franklin and Roanoke and the City of Salem, is a member of the Western Virginia Regional Jail Authority (WVRJA) which was created in June 2005. The WVRJA was formed to own, operate, manage, maintain, regulate, plan for and finance the regional jail. The Board consists of twelve members, three from each jurisdiction consisting of the Sheriff, one elected member of the governing body, and the chief administrative officer. The member jurisdictions are responsible for a portion of the debt service and per diem cost based on prisoner days used. For the current year, the County paid \$2,987,461 to the WVRJA.

##### New River Valley Emergency Communications Regional Authority

The County is a member of the New River Valley Emergency Communications Regional Authority (the "Communications Authority"). The Communications Authority is a regional partnership, serving the County of Montgomery, the Towns of Blacksburg and Christiansburg, and Virginia Tech. The Communications Authority began providing 911 dispatch and emergency communication services to the community and agencies in these localities on July 1, 2016. The Board consist of 5 members, one from each member and all members jointly appoint a fifth member. For the current year, the County paid \$782,000 toward the operations of the Communications Authority.

##### Montgomery Tourism Development Council

The County, along with the Towns of Blacksburg and Christiansburg, is a member of the Montgomery Tourism Development Council (the "Council"). The Council was formed to stimulate economic opportunity and enhance quality of life by celebrating and sharing the region's culture, heritage, and natural beauty through authentic visitor experiences. The operating board consists of the County Administrator and Town Managers. For the current year, the County paid \$14,914 toward the operations of the Council.

##### NRV Regional Water Authority

The NRV Regional Water Authority (NRVRWA) operates and maintains a water supply system for the Town of Christiansburg, Town of Blacksburg, Virginia Tech, and Montgomery County. Each governing body appoints one member to the five person Board of Directors, and one at large member. Initially, until the term of one of the current at large members expires, the board will be comprised of six members. The board will then be reduced to five and the one at large member will be appointed by the members of the authority. All indebtedness of the NRVRWA is payable solely from the revenues of the water system. Although the Montgomery County Public Service Authority is one of NRVRWA's customers, neither the County nor the PSA have an obligation for any of its indebtedness. During fiscal year 2019, the PSA paid \$786,329 to NRVRWA. This consists of an annual payment of \$47,522, which is the \$1,300,000 membership fee being spread over 40 years (see Note 20). The balance of \$738,807 was for water purchases.

(Continued)

## COUNTY OF MONTGOMERY, VIRGINIA

### NOTES TO FINANCIAL STATEMENTS

June 30, 2019

#### Note 1. Summary of Significant Accounting Policies (Continued)

##### B. Government-Wide and Fund Financial Statements

Government-wide financial statements consist of a statement of net position and a statement of activities that report information on all activities of the primary government. The effect of inter-fund activity has been removed from these statements. *Governmental activities* solely comprise the primary government and are supported by taxes and intergovernmental revenues. Likewise, the *primary* government is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as *general revenues*.

##### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements use the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they become both measurable and available. Accordingly, real and personal property taxes are recorded as deferred revenue and receivables when billed, net of allowances of uncollectible amounts. Real and personal property taxes recorded at June 30, and received within the first 60 days after year end are included in tax revenues, with the related amount reduced from deferred revenues. Sales and utility taxes, which are collected by the state or utility companies and subsequently remitted to the County, are recognized as revenues and amounts receivable when the underlying exchange transaction occurs, which is generally one or two months preceding receipt by the County. Licenses, permits, fines, and rents are recorded as revenues when received. Grant revenues are considered receivable when legal and contractual requirements have been met and available if collected within one year. Revenues from general-purpose grants are recognized in the period in which the grant applies. Sale of real estate revenue is recognized property is sold. All other revenue items are considered to be measurable and available only when the government receives cash.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 1. Summary of Significant Accounting Policies (Continued)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this rule include: (1) accumulated unpaid leave and other employee amounts which are recorded as compensated absences and other postemployment benefits, which are recognized when paid, and (2) principal and interest payments on general long-term debt, both of which are recognized when due.

The County reports the following major governmental funds:

**General Fund** – This is the government’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in other funds.

**County Capital Fund** – This fund accounts for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.

The effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include charges to customers or applicants for goods, services, or privileges provided, operating grants and contributions, and capital grants and contributions. General revenues include all taxes, grants, and contributions not restricted to specific programs, and other revenues not meeting the definition of program revenues.

**D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Equity**

**Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand, amounts in demand deposits, as well as short-term investments with a maturity date within three months of date acquired.

**Investments**

Investments are stated at fair value.

**Receivables**

Receivables are shown net of an allowance for uncollectible amounts calculated by management using historical collection data, specific account analysis, and management’s judgment.

**Inventories**

Inventories generally are recorded at cost using the first-in/first-out (FIFO) method except for commodities received from the Federal Government, which are valued at market. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Inventories of the EDA include land and buildings. The cost of land (including acquisition costs) is allocated to subdivided areas for the purpose of accumulating costs to match with sales revenues. Improvement, carrying, and amenity costs are allocated based on acreage. Inventory is valued at the lower of cost or market.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 1. Summary of Significant Accounting Policies (Continued)**

**D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Equity (Continued)**

**Capital Assets**

Capital assets which include property, plant, and equipment are reported in the government-wide financial statements. Capital assets are defined as items with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	40 years
Machinery and equipment	4 – 30 years
Water and wastewater systems	30 – 40 years

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statements that present net position report a separate section for deferred outflows of resources. These items represent a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) until then.

In addition to liabilities, the statements that present financial position report a separate section for deferred inflows of resources. These items represent an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

**Compensated Absences**

County, PSA, and School Board employees are granted a specified amount of leave with pay each year. Amounts recorded reflect unused leave payable upon termination including applicable employer related taxes, in accordance with respective policies. The cost of accumulated leave pay is accounted for as a liability in the government-wide financial statements and proprietary fund type statements. A liability is reported in the governmental funds only when the amounts become due and payable.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 1. Summary of Significant Accounting Policies (Continued)**

**D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Equity (Continued)**

**Long-term Liabilities**

Long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period but do not recognize long-term liabilities. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Repayments and issuance costs are reported as debt service expenditures.

**Pensions and Other Postemployment Benefits (OPEB)**

For purposes of measuring all financial statement elements related to pension and OPEB plans, information about the fiduciary net position of the County's Plans and the additions to/deductions from the County's Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Estimates**

Management uses estimates and assumptions in preparing its financial statements. Actual results could differ.

**Net Position/Fund Balances**

Net position in the government-wide and proprietary fund financial statements is classified as net investment in capital assets, restricted, and unrestricted. Net position is reported as restricted when there are limitations imposed on its use through enabling legislation or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations.

(Continued)



**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 1. Summary of Significant Accounting Policies (Continued)**

**D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Equity (Continued)**

**Net Position/Fund Balances (Continued)**

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

- **Nonspendable** – Amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans or advances.
- **Restricted** – Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- **Committed** – Amounts constrained to specific purposes by the County Board of Supervisors. To be reported as committed, amounts cannot be used for any other purposes unless the Board of Supervisors takes action to remove or change the constraint.
- **Assigned** – Amounts the County intends to use for a specified purpose; intent can be expressed by the governing body or by the County Administrator who has been designated this authority.
- **Unassigned** – Amounts that are available for any purpose; positive amounts are reported only in the general fund.

The Board of Supervisors establishes fund balance commitments by passage of resolutions. Assigned fund balance is established by the Board of Supervisors through passage of resolutions appropriating funds for specific purposes, as deemed appropriate by the County Administrator, including but not limited to the purchase of capital assets, construction, or debt service.

**Restricted Amounts**

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

(Continued)

## COUNTY OF MONTGOMERY, VIRGINIA

### NOTES TO FINANCIAL STATEMENTS

June 30, 2019

#### Note 1. Summary of Significant Accounting Policies (Continued)

##### D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Fund Equity (Continued)

###### Minimum Fund Balance Policy

General Fund unassigned fund balance at the close of each fiscal year should be at least 12% of the General Fund plus School Operating Fund revenues, excluding the General Fund transfer to the School Operating Fund. Should the County find it necessary to access these funds in an emergency situation the unassigned fund balance would be allowed to fall below the target described above. Any appropriation which causes unassigned fund balance to drop below 12% will occur only after the County Administrator presents to the Board of Supervisors a plan and timeline for replenishing the balance to a minimum of 12%.

Other governmental funds of the County do not have specified fund balance targets. Recommended levels of committed and/or assigned fund balance will be determined on a case by case basis, based on the needs of each fund and as recommended by officials and approved by the Board of Supervisors.

###### Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the appropriation, is employed as an extension of formal budgetary integration in the governmental funds. Significant encumbrances as of June 30, 2019 total \$3,275,609 in the general fund.

#### Note 2. Stewardship, Compliance, and Accountability

##### Budgetary Information

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- Prior to March 30, the County Administrator submits to the Board a proposed operating and capital budget for the County and School Board for the fiscal year commencing the following July 1. The operating and capital budget includes proposed expenditures and the related financing.
- Public hearings are conducted to obtain citizen comments.
- Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- The Appropriations Resolution places legal restrictions on expenditures at the organizational level. Each organization represents a major County function, such as County Administration, Financial and Management Services, Information Management Services, etc. Only the Board can revise the appropriation for each fund and function. The County Administrator may amend the budget within organizations. Approval by the Board of Supervisors is required for the School Board to transfer budgeted amounts within its major categories, which include administration, instruction, attendance, health, etc.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 2. Stewardship, Compliance, and Accountability (Continued)**

**Budgetary Information (Continued)**

The County follows these procedures in establishing the budgetary data reflected in the financial statements: (Continued)

- Formal budgetary integration is employed as a management control device for the General and Capital Fund. Program and project budgets are utilized for the Capital Fund where funds remaining at the end of the year are reappropriated until project completion. The School Fund is integrated only at the level of legal adoption.
- All budgets are adopted on a cash basis.
- The Board approved additional General Fund appropriations of \$13,735,400 during the current year primarily for public safety, education, special community development projects, and capital projects.
- All budget data presented in the accompanying financial statements includes the original and revised budgets as of June 30.

Below is a reconciliation of the change in fund balances on the budgetary basis to the GAAP basis:

	<b>Primary Government</b>	<b>Component Unit – School Board</b>	
	<b>General Fund</b>	<b>Operating</b>	<b>Cafeteria</b>
Net change in fund balance (budgetary basis)	\$ 8,028,602	\$ 721,682	\$ (204,686)
Adjustments:			
Tax and other accruals and due from other entities/funds, net of deferred/unearned revenue:			
June 30, 2019	15,140,409	11,264,086	(69,997)
June 30, 2018	(14,507,582)	(10,415,223)	74,877
Inventory:			
June 30, 2019	-	-	98,415
June 30, 2018	-	-	(138,985)
Accounts, salaries, and other amounts payable to other entities/funds:			
June 30, 2019	(11,709,661)	(11,264,086)	(209,568)
June 30, 2018	10,913,287	10,415,224	227,807
Net change in fund balance (GAAP basis)	<u>\$ 7,865,055</u>	<u>\$ 721,683</u>	<u>\$ (222,137)</u>

(Continued)

## COUNTY OF MONTGOMERY, VIRGINIA

### NOTES TO FINANCIAL STATEMENTS

June 30, 2019

#### Note 3. Significant Transactions of the County Component Unit – School Board

Certain transactions between the County and the School Board are explained here to provide a more informed understanding of the operational relationship of the two entities and how such transactions are presented in the financial statements.

1. The School Board can neither levy taxes nor incur debt under Virginia law. Therefore, the County issues debt “on behalf” of the School Board. The debt and the proceeds are recorded in the County’s governmental activities. The proceeds received are then provided to the School Board for capital expenditures. Any unspent money is reported as deposits and investments in the County’s governmental activities.
2. Local governments in Virginia have a “tenancy in common” with the School Board whenever the locality incurs a financial obligation for school property which is payable over more than one year. In order to match the capital assets with the related debt, the legislation permits the primary government to report the portion of the school property related to the financial obligation. When the debt related to a particular capital asset is completely retired, the related capital asset, net of accumulated depreciation, is removed from the primary government’s financial statements and reported in the School Board’s financial statements. The School Board retains authority and responsibility over the operation and control of this property.
3. If all economic resources associated with school activities were reported with the School Board, its total expenditures would be as follows:

Expenditures of School Board – Component Unit (Exhibit A-5)	\$ 110,627,572
Principal and other debt service expenditures included in primary Government (Exhibit 4)	17,168,127
Total expenditures for school activities	<u>\$ 127,795,699</u>

#### Note 4. Deposits and Investments

##### Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the “Act”) Section 2.2-4400 et. seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

##### Investments

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper, and certain corporate notes; banker’s acceptances, repurchase agreements, the State Treasurer’s Local Government Investment Pool (LGIP), and the State Treasurer’s Non-Arbitrage Program (SNAP).

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 4. Deposits and Investments (Continued)**

**Investments (Continued)**

The County has invested bond proceeds subject to rebate of arbitrage earnings in SNAP. SNAP is an open-end management investment company registered with the SEC designed to assist local governments in complying with the arbitrage rebate requirements of the Tax Reform Act of 1986. This program provides comprehensive investment management, accounting and arbitrage rebate calculation services for proceeds of general obligation, and revenue tax-exempt financing of Virginia counties, cities, and towns.

As of June 30, the County had the following deposits and investments:

	<u>Fair Value</u>	<u>Standard and Poor's Credit Rating</u>	<u>Percentage of Portfolio</u>
Primary Government			
Demand deposits	\$ 70,325,282	NA	96%
Money market accounts	<u>2,689,958</u>	AAAm	<u>4</u>
Total	<u><u>\$ 73,015,240</u></u>		<u><u>100%</u></u>
Component Units			
PSA			
Demand deposits	<u>\$ 2,925,677</u>	NA	<u>100%</u>
School Board			
Demand deposits	<u><u>\$ 4,623,710</u></u>	NA	<u><u>100%</u></u>

Deposits and investments are reflected in the statements as follows:

	<u>Primary Government</u>	<u>Component Unit – PSA</u>	<u>Component Unit – School Board</u>
Deposits and investments			
Cash and cash equivalents	\$ 69,828,845	\$ 2,847,957	\$ 4,623,710
Investments, restricted	2,689,958	-	-
Cash and cash equivalents, restricted	<u>496,437</u>	<u>77,720</u>	<u>-</u>
	<u><u>\$ 73,015,240</u></u>	<u><u>\$ 2,925,677</u></u>	<u><u>\$ 4,623,710</u></u>

(Continued)

## COUNTY OF MONTGOMERY, VIRGINIA

### NOTES TO FINANCIAL STATEMENTS

June 30, 2019

#### Note 4. Deposits and Investments (Continued)

##### Credit Risk

The County has adopted a formal investment policy whereby the Treasurer invests its funds in accordance with Virginia law. State statute requires that obligations of the Commonwealth of Virginia and its political subdivisions have a debt rating of at least AA by Standard and Poor's (S&P) or equivalent by Moody's Investors Service (Moody's). Repurchase agreements are collateralized by Treasury or Agency obligations of which the market value is at least 102% of the purchase price of the agreement. Commercial paper must be issued by an entity incorporated in the U.S. and rated at least A-1 by S&P and P-1 by Moody's. Corporate notes and bonds have a rating of at least AA by S&P and Aa by Moody's. Money market mutual funds must trade on a constant net asset value and invest solely in securities otherwise eligible for investment under these guidelines.

##### Concentration of Credit Risk

Although the intent of the County is to diversify its investment portfolio to avoid incurring unreasonable risks regarding (i) security type, (ii) individual financial institution or issuing entity, and (iii) maturity, the County places no limit on the amount it may invest in any one issuer.

##### Interest Rate Risk

During the year, the County invested only in money market funds which are readily available. The County follows the Code of Virginia regarding investments and interest rate risk.

##### Custodial Credit Risk

As required by the *Code of Virginia*, all security holdings with maturities over 30 days may not be held in safekeeping with the "counterparty" to the investment transaction. As of June 30, all of the County's investments were held in a bank's trust department in the County's name by the County's designated custodian.

##### Restricted Amounts

Restricted cash and cash equivalents and restricted investments consist primarily of unused bond proceeds, balances required to be maintained as conditions of certain bond instruments, and amounts held for others.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 5. Receivables**

Receivables are as follows:

		<b>Component Unit</b>	
		<b>Public Service Authority</b>	
	<b>General</b>	<b>Water</b>	<b>Wastewater</b>
Taxes	\$ 5,466,217	\$ -	\$ -
Accounts	4,655,586	451,114	315,887
Gross receivables	10,121,803	451,114	315,887
Allowance for uncollectibles	(1,856,668)	(25,500)	(20,000)
Net receivables	<u>\$ 8,265,135</u>	<u>\$ 425,614</u>	<u>\$ 295,887</u>

Taxes receivable represents the current and past four years of uncollected tax levies for personal property taxes and the current and past nineteen years for uncollected tax levies on real property. The allowance for estimated uncollectible taxes receivable is approximately 34% of the total taxes receivable and is based on historical collection rates.

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At June 30, the components of unavailable/unearned property taxes were as follows:

Unavailable	\$ 1,945,975
Unearned	532,731
Total	<u>\$ 2,478,706</u>

**Property Taxes**

The County levies real estate taxes on all real property within its boundaries, except those exempted by statute, at a rate enacted by the Board on the assessed value of property (except public utility property) as determined by the Commissioner of Revenue. Public utility property is assessed by the Commonwealth. All property is assessed at 100% of fair market value and reassessed every four years as of January 1. The Commissioner of Revenue, by authority of County ordinance, prorates billings for property incomplete as of January 1, but completed during the year.

Real estate taxes are billed in equal semi-annual installments due June 5 and December 5. The taxes receivable balance at June 30 includes amounts not yet received from the January 1 levy (due June 5), less an allowance for uncollectible amounts. Property taxes attach an enforceable lien on property as of January 1. In addition, any uncollected amounts from previous years' levies are included in the taxes receivable balance. The real estate tax rate for calendar year 2019 is \$0.89 per \$100 of assessed value.

Personal property tax assessments on tangible business property and all motor vehicles is \$2.55 per \$100 assessed value. Personal property taxes for the calendar year are due on December 5. Personal property taxes do not create a lien on property.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 6. Due to/from Other Governmental Units**

Due to other governmental units consists of the following:

	<b>General Fund</b>
<u>Commonwealth of Virginia:</u>	
Governor's Opportunity Fund	\$ 380,000
Delinquent fees collected by the Commonwealth's Attorney	94,997
	<u>\$ 474,997</u>

Due from other governmental units consists of the following:

	<b>General Fund</b>	<b>Component Unit – School Board</b>
<u>Commonwealth of Virginia:</u>		
Local sales tax	\$ 1,600,098	\$ -
State sales tax	-	1,408,663
Categorical aid	762,916	-
Non-categorical aid	302,089	71,458
Excess clerk fees	15,643	-
Virginia public assistance funds	162,233	-
Comprehensive services act	89,252	-
<u>Federal Government:</u>		
Virginia public assistance funds	261,282	-
Categorical aid	5,864	1,287,631
	<u>\$ 3,199,377</u>	<u>\$ 2,767,752</u>

**Note 7. Interfund Balances and Transfers**

<b>Transfer In</b>	<b>Transfer Out</b>	<b>Amount</b>
County Capital	General	\$ 6,214,420

Transfers to the County Capital fund from the General fund were to support capital projects. Transfers to the General fund from the County Capital fund were to be used for Christiansburg High School athletic field improvements, major fire and rescue equipment, jail improvements, information technology systems, and future unspecified school and county projects.

(Continued)



**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 8. Capital Assets**

Capital asset activity for the year was as follows:

**Primary Government**

<b>Governmental Activities</b>	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
Capital assets, not depreciated:				
Land	\$ 14,679,564	\$ -	\$ -	\$ 14,679,564
Construction in progress	964,535	4,508,781	(989,604)	4,483,712
Total capital assets, not depreciated	15,644,099	4,508,781	(989,604)	19,163,276
Capital assets, depreciated:				
Buildings and improvements	318,119,172	645,201	(127,800)	318,636,573
Machinery and equipment	24,607,596	2,086,126	(948,592)	25,745,130
Total capital assets, depreciated	342,726,768	2,731,327	(1,076,392)	344,381,703
Less accumulated depreciation:				
Buildings and improvements	65,056,541	8,874,955	(49,256)	73,882,240
Machinery and equipment	17,257,894	1,561,868	(864,516)	17,955,246
Total accumulated depreciation	82,314,435	10,436,823	(913,772)	91,837,486
Total capital assets, depreciated, net	260,412,333	(7,705,496)	(162,620)	252,544,217
Capital assets, net	<u>\$276,056,432</u>	<u>\$ (3,196,715)</u>	<u>\$ (1,152,224)</u>	<u>\$271,707,493</u>

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General government administration	\$ 222,893
Judicial administration	2,895
Public safety	1,049,777
Public works	2,380,232
Health and welfare	46,407
Education	6,630,203
Parks, recreation, and cultural	84,930
Community development	19,486
	<u>\$ 10,436,823</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 8. Capital Assets (Continued)**

**Primary Government (Continued)**

The County's construction commitments as of June 30 were as follows:

<u>Project</u>	<u>Spent to Date</u>	<u>Remaining Balance</u>
Riner Fire Station	\$ 4,402,343	\$ 1,075,344

**Component Unit – Public Service Authority**

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets, not depreciated:				
Land, improvements, and rights	\$ 340,389	\$ -	\$ -	\$ 340,389
Construction in progress	29,135	229,875	-	259,010
Intangible asset (Note 20)	877,000	-	-	877,000
Total capital assets, not depreciated	1,246,524	229,875	-	1,476,399
Capital assets, depreciated:				
Wastewater systems	17,264,639	156,981	-	17,421,620
Water systems	15,216,222	-	-	15,216,222
Buildings and improvements	267,622	-	-	267,622
Machinery and equipment	1,499,078	26,016	(22,253)	1,502,841
Total capital assets, depreciated	34,247,561	182,997	(22,253)	34,408,305
Less accumulated depreciation:				
Wastewater systems	10,370,116	414,796	-	10,784,912
Water systems	7,490,919	379,844	-	7,870,763
Buildings and improvements	140,996	14,295	-	155,291
Machinery and equipment	826,049	66,694	(22,253)	870,490
Less accumulated depreciation	18,828,080	875,629	(22,253)	19,681,456
Total capital assets, depreciated, net	15,419,481	(692,632)	-	14,726,849
Capital assets, net	<u>\$ 16,666,005</u>	<u>\$ (462,757)</u>	<u>\$ -</u>	<u>\$ 16,203,248</u>

Depreciation expense was charged to functions as follows:

Water	\$ 414,982
Wastewater	460,647
	<u>\$ 875,629</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 8. Capital Assets (Continued)**

**Component Unit – School Board**

Capital asset activity for the year was as follows:

	<b>Beginning Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balance</b>
Capital assets, not depreciated:				
Land	\$ 220,297	\$ -	\$ -	\$ 220,297
Construction in progress	10,348,246	4,730,918	(14,653,289)	425,875
Total capital assets, not depreciated	10,568,543	4,730,918	(14,653,289)	646,172
Capital assets, depreciated:				
Buildings and improvements	33,676,317	15,446,546	-	49,122,863
Machinery and equipment	17,418,831	1,643,856	(837,656)	18,225,031
Total capital assets, depreciated	51,095,148	17,090,402	(837,656)	67,347,894
Less accumulated depreciation:				
Buildings and improvements	31,884,444	251,016	-	32,135,460
Machinery and equipment	11,187,777	1,280,488	(837,656)	11,630,609
Total accumulated depreciation	43,072,221	1,531,504	(837,656)	43,766,069
Total capital assets, depreciated, net	8,022,927	15,558,898	-	23,581,825
Capital assets, net	<u>\$ 18,591,470</u>	<u>\$ 20,289,816</u>	<u>\$ (14,653,289)</u>	<u>\$ 24,227,997</u>

All depreciation expense in the School Board was charged to the Education function.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2019**

**Note 9. Long-Term Liabilities**

The following is a summary of changes in long-term liabilities:

**Primary Government**

	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due within One Year</b>
<b>Governmental Activities:</b>					
General obligation bonds	\$ 38,609,416	\$ -	\$ 5,753,156	\$ 32,856,260	\$ 7,157,376
Lease revenue bonds	7,476,976	-	1,236,043	6,240,933	1,288,249
Literary fund loans	1,000,000	-	250,000	750,000	250,000
Refunding bonds	111,466,000	-	7,596,000	103,870,000	6,997,000
Issuance premiums	17,812,463	-	1,683,818	16,128,645	-
Landfill post-closure (Note 10)	1,076,901	24,535	-	1,101,436	105,307
Compensated absences	3,048,899	2,307,583	2,205,610	3,150,872	2,205,610
Governmental activities long-term liabilities	<u>\$ 180,490,655</u>	<u>\$ 2,332,118</u>	<u>\$ 18,724,627</u>	<u>\$ 164,098,146</u>	<u>\$ 18,003,542</u>

**Component Unit –**

**Public Service Authority**

Revenue bonds	\$ 4,874,156	\$ -	\$ 286,516	\$ 4,587,640	\$ 293,614
Note Payable	50,555	-	4,652	45,903	4,868
Membership fee payable (Note 20)	1,187,996	-	23,763	1,164,233	24,238
Compensated absences	177,005	129,491	123,904	182,592	137,532
Component Unit – Public Service Authority long-term liabilities	<u>\$ 6,289,712</u>	<u>\$ 129,491</u>	<u>\$ 438,835</u>	<u>\$ 5,980,368</u>	<u>\$ 460,252</u>

**Component Unit – School Board**

Compensated absences	\$ 3,952,422	\$ 3,110,813	\$ 2,908,391	\$ 4,154,844	\$ 2,949,213
Component unit – school board long-term liabilities	<u>\$ 3,952,422</u>	<u>\$ 3,110,813</u>	<u>\$ 2,908,391</u>	<u>\$ 4,154,844</u>	<u>\$ 2,949,213</u>

All Governmental Activities long-term liability requirements are paid by the General Fund.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2019**

**Note 9. Long-Term Liabilities (Continued)**

Annual debt service requirements to maturity are as follows:

Year Ended June 30	Governmental Activities							
	General Obligation Bonds		Lease Revenue Bonds		Refunding Bonds		Other Long-Term Debt	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2020	\$ 7,157,376	\$ 1,858,115	\$ 1,288,249	\$ 247,550	\$ 6,997,000	\$ 4,586,185	\$ 250,000	\$ 22,500
2021	7,014,800	1,611,191	1,342,661	193,139	7,063,000	4,325,753	250,000	15,000
2022	4,232,614	1,366,377	1,399,370	136,428	10,260,000	4,063,675	250,000	7,500
2023	2,290,294	1,347,447	1,458,475	77,322	10,350,000	3,562,425	-	-
2024	2,290,294	1,347,447	752,178	15,720	10,135,000	3,067,800	-	-
2025-2029	8,070,882	5,317,341	-	-	44,790,000	8,399,200	-	-
2030-2034	1,800,000	956,250	-	-	14,275,000	1,067,200	-	-
	<u>\$ 32,856,260</u>	<u>\$13,804,168</u>	<u>\$ 6,240,933</u>	<u>\$ 670,159</u>	<u>\$103,870,000</u>	<u>\$ 29,072,238</u>	<u>\$ 750,000</u>	<u>\$ 45,000</u>

Year Ended June 30	Component Unit – Public Service Authority					
	Revenue Bonds		Note Payable		Membership Fee Payable	
	Principal	Interest	Principal	Interest	Principal	Interest
2020	\$ 293,614	\$ 109,115	\$ 4,868	\$ 1,988	\$ 24,238	\$ 23,285
2021	300,889	101,840	5,094	1,762	24,723	22,800
2022	308,344	94,385	5,331	1,525	25,217	22,305
2023	315,984	86,745	5,579	1,277	25,721	21,801
2024	323,813	78,916	5,838	1,018	26,236	21,287
2025 – 2029	1,743,463	270,181	19,193	1,376	139,262	98,350
2030 – 2034	1,301,533	57,616	-	-	153,757	83,855
2035 – 2039	-	-	-	-	169,760	67,852
2040 – 2044	-	-	-	-	187,429	50,183
2045 – 2049	-	-	-	-	206,937	30,675
2050 – 2054	-	-	-	-	180,953	9,137
	<u>\$ 4,587,640</u>	<u>\$ 798,798</u>	<u>\$ 45,903</u>	<u>\$ 8,946</u>	<u>\$ 1,164,233</u>	<u>\$ 451,530</u>

(Continued)

# COUNTY OF MONTGOMERY, VIRGINIA

## NOTES TO FINANCIAL STATEMENTS

June 30, 2019

### Note 9. Long-Term Liabilities (Continued)

Details of long-term indebtedness are as follows:

	Interest Rates	Date Issued	Final Maturity Date	Amount of Original Issue	Governmental Activities	Public Service Authority
<b>General Obligation Bonds:</b>						
Virginia Public School Authority Bonds	3.1 - 5.1	11/01/01	2022	13,025,026	2,203,908	-
Qualified School Construction Bonds	-	11/13/09	2027	8,249,998	3,882,352	-
Qualified School Construction Bonds	-	07/08/11	2027	13,370,000	7,240,000	-
Qualified School Construction Bonds	-	12/15/11	2031	15,000,000	8,630,000	-
Virginia Public School Authority Bonds	4.0 - 5.0	12/06/11	2032	86,115,000	10,900,000	-
					<u>\$ 32,856,260</u>	<u>\$ -</u>
<b>Revenue Bonds:</b>						
Lease Revenue Bond	4.2%	01/14/04	2024	\$ 5,000,000	\$ 1,562,094	\$ -
Lease Revenue Bond	4.2	01/14/04	2024	5,000,000	1,562,094	-
Lease Revenue Bond	4.2	01/14/04	2024	10,000,000	3,116,745	-
Water and Sewer Refunding Bond	2.45	03/28/13	2032	6,275,000	-	4,587,640
					<u>\$ 6,240,933</u>	<u>\$ 4,587,640</u>
<b>Refunding Bonds:</b>						
Refunding Bond	3.0 - 5.0%	07/09/09	2021	\$ 13,550,000	\$ 1,655,000	\$ -
Refunding Bond	3.0 - 5.0	07/09/09	2021	12,705,000	4,645,000	-
Refunding Bond	1.6	02/26/15	2021	11,572,000	3,985,000	-
Refunding Bond	4.7	02/03/16	2029	32,835,000	29,705,000	-
Refunding Bond	4.3	11/10/16	2032	64,605,000	63,880,000	-
					103,870,000	-
Plus bond premium					16,128,645	-
					<u>\$ 119,998,645</u>	<u>\$ -</u>
<b>Other Long-Term Debt:</b>						
State Literary Fund Loan	3.0%	01/20/01	2021	\$ 5,000,000	\$ 750,000	\$ -

### Note 10. Landfill Post-Closure Care

The County maintains the Thompson and Mid County Landfills, which were closed in 1993 and 1997, respectively. State and federal laws and regulations required the County to perform certain maintenance and monitoring functions at the site for ten years after closure. Certain contaminants and a high concentration of gas were detected at the landfills in prior years; therefore, the Department of Environmental Quality required an additional ten-year monitoring period. During 2013, the monitoring period was extended for another ten years. The \$1,101,436 reported post-closure care liability represents what it would cost to perform all post-closure care in 2019. Actual costs may change due to inflation, deflation, changes in technology, or changes in regulations. The County intends to fund these costs from general revenues. The County uses the financial test method of demonstrating assurance for post-closure care cost.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plans**

**Primary Government – County**

**Plan Description**

All full-time, salaried permanent employees of the County, (the “Political Subdivision”) are automatically covered by the VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at

- <https://www.varetire.org/members/benefits/defined-benefit/plan1.asp>,
- <https://www.varetire.org/members/benefits/defined-benefit/plan2.asp>,
- <https://www.varetirement.org/hybrid.html>.

**Employees Covered by Benefit Terms**

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b><u>Number</u></b>
Inactive members or their beneficiaries currently receiving benefits	<u>298</u>
Inactive members:	
Vested inactive members	84
Non-vested inactive members	60
Inactive members active elsewhere in VRS	<u>216</u>
Total inactive members	360
Active members	<u>368</u>
Total covered employees	<u><u>1,026</u></u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The political subdivision's contractually required contribution rate for the year ended June 30, 2019 was 10.38% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the political subdivision were \$1,825,736 and \$1,925,267 for the years ended June 30, 2019 and June 30, 2018, respectively.

**Net Pension Liability**

The net pension liability is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For political subdivisions, the net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2017 rolled forward to the measurement date of June 30, 2018.

(Continued)



**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Actuarial Assumptions**

The total pension liability for General Employees in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation	2.50%
General Employees – Salary increases, including inflation	3.50 – 5.35%
Public Safety Employees with hazardous duty benefits – Salary increases, including inflation	3.50 – 4.75%
Investment rate of return	7.00%, net of pension plan investment expense, including inflation*

- \* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

Mortality rates: General employees – 15 to 20% of deaths are assumed to be service related. Public Safety Employees – 70% of deaths are assumed to be service related. Mortality is projected using the applicable RP-2014 Mortality Table Projected to 2020 with various set backs or set forwards for both males and females.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

General Employees – Largest 10 – Non-Hazardous Duty and All Others (Non 10 Largest): Update mortality table; lowered retirement rates at older ages, changed final retirement from 70 to 75; lowered disability rates, no change to salary scale, increased rate of line of duty disability from 14% to 20%.

Public Safety Employees – Largest 10 – Hazardous Duty and All Others (Non 10 Largest): Update mortality table; adjustment to rates of retirement by increasing rate at 50 and lowering rate at older ages; adjusted rates of withdrawal and disability to better fit experience; changes to line of duty rates, and no changes to salary scale.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Target Allocation</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted Average Long-Term Expected Rate of Return</u>
Public Equity	40.00 %	4.54 %	1.82 %
Fixed Income	15.00	0.69	0.10
Credit Strategies	15.00	3.96	0.59
Real Assets	15.00	5.76	0.86
Private Equity	15.00	9.53	1.43
Total	100.00 %		<u>4.80 %</u>
	Inflation		<u>2.50 %</u>
	*Expected arithmetic nominal return		<u>7.30 %</u>

- \* The above allocation provides for a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.5%.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions, political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2018, the alternate rate was the employer contribution rate used in the FY 2012 or 90% of the actuarially determined employer contribution rate from the June 30, 2015, actuarial valuations, whichever is greater. From July 1, 2018 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**Changes in Net Pension Liability**

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a) – (b)</b>
Balances at June 30, 2017	\$ 82,485,474	\$ 71,537,305	\$ 10,948,169
Changes for the year:			
Service cost	1,877,441	-	1,877,441
Interest	5,708,361	-	5,708,361
Benefit changes	-	-	-
Differences between expected and actual experience	(1,524,169)	-	(1,524,169)
Assumption changes	-	-	-
Contributions – employer	-	1,925,267	(1,925,267)
Contributions – employee	-	842,251	(842,251)
Net investment income	-	5,350,418	(5,350,418)
Benefit payments, including refunds of employee contributions	(4,102,633)	(4,102,633)	-
Refunds of employee contributions	-	-	-
Administrative expenses	-	(46,433)	46,433
Other changes	-	(4,748)	4,748
Net changes	1,959,000	3,964,122	(2,005,122)
Balances at June 30, 2018	\$ 84,444,474	\$ 75,501,427	\$ 8,943,047

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the political subdivision using the discount rate of 7.00%, as well as what the political subdivision's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	<b><u>1.00% Decrease (6.00%)</u></b>	<b><u>Current Discount Rate (7.00%)</u></b>	<b><u>1.00% Increase (8.00%)</u></b>
Political subdivision's net pension liability	\$ 20,038,793	\$ 8,943,047	\$ (248,326)

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2019, the political subdivision recognized pension expense of (\$180,934). At June 30, 2019, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b><u>Deferred Outflows of Resources</u></b>	<b><u>Deferred Inflows of Resources</u></b>
Differences between expected and actual experience	\$ -	\$ 1,350,399
Change in assumptions	-	180,984
Net difference between projected and actual earnings on pension plan investments	-	651,756
Employer contributions subsequent to the measurement date	<u>1,825,736</u>	<u>-</u>
Total	<b><u>\$ 1,825,736</u></b>	<b><u>\$ 2,183,139</u></b>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

The \$1,825,736 reported as deferred outflows of resources related to pensions resulting from the Political Subdivision's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending June 30,</b>	<b>Reduction to Pension Expense</b>
2020	\$ (757,867)
2021	(613,203)
2022	(748,647)
2023	(63,422)
2024	-
Thereafter	-

**Pension Plan Data**

Information about the VRS Political Subdivision Retirement Plans is also available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Component Unit – Public Service Authority**

**Plan Description**

All full-time, salaried permanent employees of the Montgomery County Public Service Authority, (the "Component Unit") are automatically covered by VRS Retirement Plan upon employment. This plan is an agent multiple-employer plan administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia.

Plan participants are covered under three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. The plan provisions and features of the plans, as well as all actuarial assumptions, are substantially the recap as those described for the County.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Component Unit – Public Service Authority (Continued)**

**Contributions**

The component unit's contractually required contribution rate for the year ended June 30, 2019 was 10.38% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the component unit were \$89,841 and \$70,490 for the years ended June 30, 2019 and June 30, 2018, respectively.

**Changes in Net Pension Liability**

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a) – (b)</b>
Balances at June 30, 2017	\$ 4,174,696	\$ 3,661,214	\$ 513,482
Changes for the year:			
Service cost	68,739	-	68,739
Interest	209,001	-	209,001
Benefit changes	-	-	-
Differences between expected and actual experience	(55,805)	-	(55,805)
Assumption changes	-	-	-
Contributions – employer	-	70,490	(70,490)
Contributions – employee	-	30,837	(30,837)
Net investment income	-	195,896	(195,896)
Benefit payments, including refunds of employee contributions	(150,210)	(150,210)	-
Refunds of employee contributions	-	-	-
Administrative expenses	-	(1,700)	1,700
Other changes	-	(174)	174
Net changes	71,725	145,139	(73,414)
Balances at June 30, 2018	\$ 4,246,421	\$ 3,806,353	\$ 440,068

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Component Unit – Public Service Authority (Continued)**

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the component unit using the discount rate of 7.00%, as well as what the component unit's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	<b><u>1.00% Decrease (6.00%)</u></b>	<b><u>Current Discount Rate (7.00%)</u></b>	<b><u>1.00% Increase (8.00%)</u></b>
Component Unit's net pension liability	\$ 986,066	\$ 440,068	\$ (12,220)

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2019, the political subdivision recognized pension expense of (\$8,903). At June 30, 2019, the component unit reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b><u>Deferred Outflows of Resources</u></b>	<b><u>Deferred Inflows of Resources</u></b>
Differences between expected and actual experience	\$ -	\$ 66,450
Change in assumptions	-	8,906
Net difference between projected and actual earnings on pension plan investments	-	32,072
Employer contributions subsequent to the measurement date	<u>89,841</u>	<u>-</u>
Total	<u>\$ 89,841</u>	<u>\$ 107,428</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Component Unit – Public Service Authority (Continued)**

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

The \$89,841 reported as deferred outflows of resources related to pensions resulting from the Component Unit's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending June 30,</b>	<b>Reduction to Pension Expense</b>
2020	\$ (37,293)
2021	(30,175)
2022	(36,839)
2023	(3,121)
2024	-
Thereafter	-

**School Nonprofessionals**

**Plan Description**

All full-time, salaried permanent non-professional employees (non-teachers) of the Montgomery County Public Schools, (the "School division") are automatically covered by the VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service. The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. The plan provisions and features of the plans, as well as all actuarial assumptions, are substantially the same as those described for the County.

(Continued)



**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**School Nonprofessionals (Continued)**

**Employees Covered by Benefit Terms**

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<b><u>Number</u></b>
Inactive members or their beneficiaries currently receiving benefits	<u>164</u>
Inactive members:	
Vested inactive members	18
Non-vested inactive members	57
Inactive members active elsewhere in VRS	<u>37</u>
Total inactive members	112
Active members	<u>173</u>
Total covered employees	<u><u>449</u></u>

**Contributions**

The school division's contractually required contribution rate for the year ended June 30, 2019 was 10.15% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017.

Contributions to the pension plan from the school division were \$410,048 and \$455,431 for the years ended June 30, 2019 and June 30, 2018, respectively.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**School Nonprofessionals (Continued)**

**Changes in Net Pension Liability**

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a) – (b)</b>
Balances at June 30, 2017	\$ 24,771,379	\$ 20,751,943	\$ 4,019,436
Changes for the year:			
Service cost	528,691	-	528,691
Interest	1,686,304	-	1,686,304
Benefit changes	-	-	-
Differences between expected and actual experience	549,019	-	549,019
Assumption changes	-	-	-
Contributions – employer	-	455,431	(455,431)
Contributions – employee	-	232,380	(232,380)
Net investment income	-	1,515,213	(1,515,213)
Benefit payments, including refunds of employee contributions	(1,362,646)	(1,362,646)	-
Refunds of employee contributions	-	-	-
Administrative expenses	-	(13,384)	13,384
Other changes	-	(1,339)	1,339
Net changes	1,401,368	825,655	575,713
Balances at June 30, 2018	\$ 26,172,747	\$ 21,577,598	\$ 4,595,149

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the school division using the discount rate of 7.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	<b>1.00% Decrease (6.00%)</b>	<b>Current Discount Rate (7.00%)</b>	<b>1.00% Increase (8.00%)</b>
School division's net pension liability	\$ 7,856,442	\$ 4,595,149	\$ 1,871,733

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**School Nonprofessionals (Continued)**

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2019, the school division recognized pension expense of \$398,749. At June 30, 2019, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 409,455	\$ 201,071
Change in assumptions	-	99,109
Net difference between projected and actual earnings on pension plan investments	-	173,893
Employer contributions subsequent to the measurement date	<u>410,048</u>	<u>-</u>
Total	<u><u>\$ 819,503</u></u>	<u><u>\$ 474,073</u></u>

The \$410,048 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending June 30,</b>	<b>Reduction to Pension Expense</b>
2020	\$ 10,478
2021	146,922
2022	(204,674)
2023	(17,344)
2024	-
Thereafter	-

(Continued)

## COUNTY OF MONTGOMERY, VIRGINIA

### NOTES TO FINANCIAL STATEMENTS

June 30, 2019

#### Note 11. Defined Benefit Pension Plan (Continued)

##### School Nonprofessionals (Continued)

##### Pension Plan Data

Information about the VRS Political Subdivision Retirement Plans is also available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

##### Teacher Cost Sharing Plan

##### Plan Description

All full-time, salaried permanent (professional) employees of Virginia public school divisions, including Montgomery County Public Schools, (the "School Division"), are automatically covered by the VRS Teacher Retirement Plan upon employment. This multiple employer, cost sharing plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employers pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees in the VRS Teacher Retirement Plan – Plan 1, Plan 2, and Hybrid. The provisions and features of the plans, as well as all actuarial assumptions, are substantially the same as those described for the County.

##### Contributions

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. Each school division's contractually required contribution rate for the year ended June 30, 2019 was 15.68% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the school division were \$8,130,177 and \$8,258,372 for the years ended June 30, 2019 and June 30, 2018, respectively.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Teacher Cost Sharing Plan (Continued)**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2019, the school division reported a liability of \$75,093,000 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2018 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018, the school division's proportion was 0.63854% as compared to 0.62972% at June 30, 2017.

For the year ended June 30, 2019, the school division recognized pension expense of \$5,300,000. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2019, the school division reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ 6,421,000
Change in assumptions	896,000	-
Net difference between projected and actual earnings on pension plan investments	-	1,592,000
Changes in proportion and differences between Employer contributions and proportionate share of contributions	1,937,000	242,000
Employer contributions subsequent to the measurement date	8,130,177	-
Total	<u>\$ 10,963,177</u>	<u>\$ 8,255,000</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Teacher Cost Sharing Plan (Continued)**

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

The \$8,130,177 reported as deferred outflows of resources related to pensions resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending June 30,</b>	<b>Reduction to Pension Expense</b>
2020	\$ (435,000)
2021	(1,329,000)
2022	(2,887,000)
2023	(612,000)
2024	(159,000)
Thereafter	-

**Net Pension Liability**

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2017, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

	<b>Teacher Employee Retirement Plan</b>
Total Pension Liability	\$ 46,679,555
Plan Fiduciary Net Position	<u>34,919,563</u>
Employers' Net Pension Liability (Asset)	<u>\$ 11,759,992</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.81%

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 11. Defined Benefit Pension Plan (Continued)**

**Teacher Cost Sharing Plan (Continued)**

**Net Pension Liability (Continued)**

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

**Sensitivity of the School Division's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the school division's proportionate share of the net pension liability of the school division using the discount rate of 7.00%, as well as what the school division's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	<b><u>1.00% Decrease (6.00%)</u></b>	<b><u>Current Discount Rate (7.00%)</u></b>	<b><u>1.00% Increase (8.00%)</u></b>
School division's proportionate share of the VRS Teacher Employee Retirement plan net pension liability	<u>\$ 114,706,000</u>	<u>\$ 75,093,000</u>	<u>\$ 42,304,000</u>

**Pension Plan Fiduciary Net Position**

Detailed information about the VRS Teacher Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 12. Summary of Pension Elements**

A summary of the pension-related financial statement elements is as follows:

	<b>Governmental Activities</b>	<b>Public Service Authority</b>	<b>School Board</b>
Net pension liability			
VRS Basic Pension Plan	\$ (8,943,047)	\$ (440,068)	\$ (79,688,149)
Deferred outflows of resources			
Difference between expected and actual experience	\$ -	\$ -	\$ 409,455
Change in assumptions	-	-	896,000
Change in proportion	-	-	1,937,000
Pension contributions subsequent to measurement date	1,825,736	89,841	8,540,225
Total deferred outflows of resources	<u>\$ 1,825,736</u>	<u>\$ 89,841</u>	<u>\$ 11,782,680</u>
Deferred inflows of resources			
Differences between expected and actual experience	\$ (1,350,399)	\$ (66,450)	\$ (6,622,071)
Changes of assumptions	(180,984)	(8,906)	(99,109)
Change in proportion	-	-	(242,000)
Net difference between projected and actual earnings on plan investments	<u>(651,756)</u>	<u>(32,072)</u>	<u>(1,765,893)</u>
Total deferred inflows of resources	<u>\$ (2,183,139)</u>	<u>\$ (107,428)</u>	<u>\$ (8,729,073)</u>

**Note 13. Other Postemployment Benefits Liability**

**Local Plans – County and Public Service Authority**

**Plan Description and Benefits Provided**

The County and Public Service Authority provide postemployment medical and dental benefits to its retirees and their eligible dependents who elect to stay in the plans. At retirement, retirees may stay in one of three health plans with an additional choice of staying in one of two dental plans and can continue coverage under all the benefits until becoming eligible for Medicare or death, whichever comes first, under a single-employer plan. The retiree pays the premium for these benefits. The County and Public Service Authority may change, add, or delete benefits (including contributions required of retired employees) as deemed appropriate.

Participants are eligible for the plan at age 50 if they have completed ten years of service, or at age 55 if they have completed five years of service. Retiring employees must have been permanent active employees and have coverage in effect when they retire.

(Continued)



**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Local Plans – County and Public Service Authority (Continued)**

**Employees Covered by Benefit Terms**

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the plan:

	<u>Number</u>
Inactive employees or beneficiaries:	
Currently receiving benefits	<u>13</u>
Total inactive employees	13
Active plan members	<u>410</u>
	<u><u>423</u></u>

**Total OPEB Liability**

The County and Public Service Authority's total OPEB liability of \$2,237,769 and \$229,160, respectively, were measured as of June 30, 2019 and were determined based on an actuarial valuation performed as of June 30, 2017.

**Actuarial Assumptions and Other Inputs**

The total OPEB liability was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary increases, including inflation	3.5% - 5.35%
Healthcare cost trend rates	4.2% - 6.5%
Retirees' share of benefit-related costs	100%

Mortality rates: .016% -11.9%

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of VRS experience studies for the period from July 1, 2012 through June 30, 2016.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Local Plans – County and Public Service Authority (Continued)**

**Actuarial Assumptions and Other Inputs (Continued)**

There were no changes in benefit terms in the current year.

Changes in assumptions and other inputs since the July 1, 2015 valuation include:

- The age-related claims costs used to estimate the true underlying cost of coverage for pre-65 retirees was updated to reflect medical changes since the prior valuation.
- The pre-Medicare healthcare trend assumption was changed from 5.10% for fiscal 2016, 6.20% for fiscal 2017, 6.80% for fiscal 2018, then grading to an ultimate rate of 4.40% for fiscal 2092 to 6.10% for fiscal 2018, 5.80% for fiscal 2019, 6.50% for fiscal 2019, then grading to an ultimate rate of 4.20% for fiscal 2100.
- The withdrawal, retirement, mortality, and disability assumptions were changed to be consistent with the assumptions used in the June 30, 2017 valuation of the Virginia Retirement System.
- The assumed percentage of future retirees electing to continue their medical coverage upon retirement was increased from 30% to 40%.
- The assumed percentage of future retirees electing to also cover their spouse was decreased from 30% to 25%.
- As required by GASB 75, the actuarial cost method was changed from projected unit credit to entry age normal (level percentage of pay).

**Changes in the Total OPEB Liability**

County

Balance at June 30, 2018	<u>\$ 2,042,814</u>
Changes for the year:	
Service cost	110,113
Interest	81,897
Assumption or other input changes	77,129
Benefit payments	<u>(74,184)</u>
Net changes	<u>194,955</u>
Balance at June 30, 2019	<u><u>\$ 2,237,769</u></u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Local Plans – County and Public Service Authority (Continued)**

**Changes in the Total OPEB Liability (Continued)**

Public Service Authority

Balance at June 30, 2018	\$ 209,196
Changes for the year:	
Service cost	11,276
Interest	8,387
Assumption or other input changes	7,898
Benefit payments	<u>(7,597)</u>
Net changes	<u>19,964</u>
Balance at June 30, 2019	\$ <u>229,160</u>

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability of the County and Public Service Authority, as well as what the County and Public Service Authority's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.50%) or one percentage point higher (4.50%) than the current discount rate:

	<b><u>1.00% Decrease (2.50%)</u></b>	<b><u>Current Discount Rate (3.50%)</u></b>	<b><u>1.00% Increase (4.50%)</u></b>
County			
Total OPEB liability	\$ <u>2,462,744</u>	\$ <u>2,237,769</u>	\$ <u>2,036,496</u>
Public Service Authority			
Total OPEB liability	\$ <u>252,199</u>	\$ <u>229,160</u>	\$ <u>208,549</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Local Plans – County and Public Service Authority (Continued)**

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the total OPEB liability of the County and the Public Service Authority, as well as what the County and Public Service Authority's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

	<b>1.00% Decrease</b>	<b>Current Healthcare Cost Trend Rates</b>	<b>1.00% Increase</b>
County			
Total OPEB liability	<u>\$ 1,951,609</u>	<u>\$ 2,237,769</u>	<u>\$ 2,577,634</u>
Public Service Authority			
Total OPEB liability	<u>\$ 199,856</u>	<u>\$ 229,160</u>	<u>\$ 263,965</u>

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2019, the County and Public Service Authority recognized OPEB expense of \$194,339 and \$19,901, respectively. At June 30, 2019, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<b>County</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Change in assumptions	<u>\$ 63,598</u>	<u>\$ 52,653</u>
Total	<u>\$ 63,598</u>	<u>\$ 52,653</u>
<b>Public Service Authority</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Change in assumptions	<u>\$ 6,512</u>	<u>\$ 5,392</u>
Total	<u>\$ 6,512</u>	<u>\$ 5,392</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Local Plans – County and Public Service Authority (Continued)**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

Other amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

**County:**

<b>Year Ending June 30,</b>	<b>Increase (Reduction) to OPEB Expense</b>
2020	\$ 2,329
2021	2,329
2022	2,329
2023	2,329
2024	1,629
Thereafter	-

**Public Service Authority:**

<b>Year Ending June 30,</b>	<b>Increase (Reduction) to OPEB Expense</b>
2020	\$ 238
2021	238
2022	238
2023	238
2024	168
Thereafter	-

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Local Plans – School Board**

**Plan Description and Benefits Provided**

The School Board provides postemployment medical and dental benefits to its retirees and their eligible dependents who elect to stay in the plans. At retirement, retirees may stay in one of three health plans with an additional choice of staying in one of two dental plans and can continue coverage under all the benefits until becoming eligible for Medicare or death, whichever comes first, under a single-employer plan. The retiree pays the premium for these benefits. The School Board may change, add, or delete benefits (including contributions required of retired employees) as deemed appropriate.

Participants are eligible for the plan at age 50 if they have completed ten years of service, or at age 55 if they have completed five years of service. Retiring employees must have been permanent active employees and have coverage in effect when they retire.

Retirees who participate in the Retiree Incentive Health Insurance Plan receive a subsidy from the Schools equal to 100% of the retiree-only premium cost for the HMO medical plan offering. If the retiree elects another medical plan offering (or tier of coverage), they are responsible for 100% of their premium cost in excess of the Schools-provided subsidy. Plan benefits are provided for 4 years or until the retiree attains age 65, whichever occurs first.

Plan participants are required to fulfill 25 days of work before June 1 in each year they participate. Retirees who do not participate in the Retiree Incentive Health Insurance Plan are responsible for 100% of their premium cost.

**Employees Covered by Benefit Terms**

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the plan:

	<b><u>Number</u></b>
Inactive employees or beneficiaries:	
Currently receiving benefits	<u>39</u>
Total inactive employees	39
Active plan members	<u>1,328</u>
	<u><u>1,367</u></u>

**Total OPEB Liability**

The School Board's total OPEB liability of \$6,912,768 was measured as of June 30, 2019 and was determined based on an actuarial valuation performed as of June 30, 2017.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Local Plans – School Board (Continued)**

**Actuarial Assumptions and other inputs**

The total OPEB liability was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.5%
Salary increases, including inflation	3.5% - 5.35%
Healthcare cost trend rates	4.3% - 6.4%
Retirees' share of benefit-related costs	0% - 100%

Mortality rates: .016% - 11.9%.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016.

There were no changes in benefit terms in the current year.

Changes in assumptions and other inputs since the July 1, 2015 valuation include:

- The age-related claims costs used to estimate the true underlying cost of coverage for pre-65 retirees was updated to reflect medical changes since the prior valuation.
- The pre-Medicare healthcare trend assumption was changed from 5.10% for fiscal 2016, 6.20% for fiscal 2017, 6.80% for fiscal 2018, then grading to an ultimate rate of 4.40% for fiscal 2097 to 6.00% for fiscal 2018, 5.80% for fiscal 2019, 6.40% for fiscal 2020, then grading to an ultimate rate of 4.30% for fiscal 2075.
- The withdrawal, retirement, mortality, and disability assumptions were changed to be consistent with the assumptions used in the June 30, 2017 valuation of the Virginia Retirement System.
- As required by GASB 75, the actuarial cost method was changed from projected unit credit to entry age normal (level percentage of pay).

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Local Plans – School Board (Continued)**

**Changes in the Total OPEB Liability**

Balance at June 30, 2018	\$ 6,470,534
Changes for the year:	
Service cost	277,465
Interest	255,600
Assumption or other input changes	198,610
Benefit payments	<u>(289,441)</u>
Net changes	<u>442,234</u>
Balance at June 30, 2019	\$ <u>6,912,768</u>

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability of the School Board , as well as what the School Board's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.50%) or one percentage point higher (4.50%) than the current discount rate:

	<b><u>1.00% Decrease (2.50%)</u></b>	<b><u>Current Discount Rate (3.50%)</u></b>	<b><u>1.00% Increase (4.50%)</u></b>
Total OPEB liability	\$ <u>7,478,908</u>	\$ <u>6,912,768</u>	\$ <u>6,389,517</u>

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the total OPEB liability of the School Board, as well as what the School Board's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower, or one percentage point higher than the current healthcare cost trend rates:

	<b><u>1.00% Decrease</u></b>	<b><u>Current Healthcare Cost Trend Rates</u></b>	<b><u>1.00% Increase</u></b>
Total OPEB liability	\$ <u>6,049,851</u>	\$ <u>6,912,768</u>	\$ <u>7,936,771</u>

(Continued)



**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Local Plans – School Board (Continued)**

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2019, the School Board recognized OPEB expense of \$538,626. At June 30, 2019, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Change in assumptions	\$ 162,499	\$ 137,474
Total	\$ 162,499	\$ 137,474

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year Ending June 30,</b>	<b>Increase (Reduction) to OPEB Expense</b>
2019	\$ 5,561
2020	5,561
2021	5,561
2022	5,561
2023	2,781
Thereafter	-

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – County and Public Service Authority**

In addition to their participation in the pension plans offered through the Virginia Retirement System (VRS), the County and Public Service Authority also participate in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

**Plan Descriptions**

**Group Life Insurance Program**

All full-time teachers and employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

Specific information for the GLI is available at <https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp>

**Contributions**

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2017. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

**Group Life Insurance Program**

Governed by:	<i>Code of Virginia 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia General Assembly.</i>
Total rate:	1.31% of covered employee compensation. Rate allocated 60/40; 0.79% employee and 0.52% employer. Employers may elect to pay all or part of the employee contribution.
June 30, 2019 Contribution – County	\$ 94,887
June 30, 2018 Contribution – County	\$ 88,931
June 30, 2019 Contribution – Public Service Authority	\$ 4,544
June 30, 2018 Contribution – Public Service Authority	\$ 4,258

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – County and Public Service Authority (Continued)**

**OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB**

The net OPEB liabilities were measured as of June 30, 2018 and the total OPEB liabilities used to calculate the net OPEB liabilities were determined by actuarial valuations as of that date. The covered employer's proportion of the net OPEB liabilities, were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers.

**Group Life Insurance Program – County**

June 30, 2019 proportionate share of liability	\$ 1,365,603
June 30, 2018 proportion	.09424 %
June 30, 2017 proportion	.09528 %
June 30, 2019 expense	\$ 2,863

**Group Life Insurance Program – Public Service Authority**

June 30, 2019 proportionate share of liability	\$ 65,397
June 30, 2018 proportion	.09424 %
June 30, 2017 proportion	.09528 %
June 30, 2019 expense	\$ 137

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

At June 30, 2019, the County and Public Service Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

**Group Life Insurance Program – County**

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 66,801	\$ 23,858
Change in assumptions	-	57,258
Net difference between projected and actual earnings on OPEB plan investments	-	44,852
Changes in proportion	-	31,492
Employer contributions subsequent to the measurement date	94,887	-
Total	<u>\$ 161,688</u>	<u>\$ 157,460</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – County and Public Service Authority (Continued)**

**OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)**

**Group Life Insurance Program – Public Service Authority**

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 3,199	\$ 1,143
Change in assumptions	-	2,742
Net difference between projected and actual earnings on		
OPEB plan investments	-	2,148
Changes in proportion	-	1,508
Employer contributions subsequent to the		
measurement date	4,544	-
Total	<u>\$ 7,743</u>	<u>\$ 7,541</u>

The deferred outflows of resources related to OPEB resulting from the County and Public Service Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

**Group Life Insurance Program – County**

<b>Year Ending June 30,</b>	<b>Increase (Reduction) to OPEB Expense</b>
2020	\$ (26,720)
2021	(26,720)
2022	(26,720)
2023	(14,315)
2024	(954)
Thereafter	4,770

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – County and Public Service Authority (Continued)**

**OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)**

Group Life Insurance Program - Public Service Authority

<b>Year Ending June 30,</b>	<b>Increase (Reduction) to OPEB Expense</b>
2020	\$ (1,280)
2021	(1,280)
2022	(1,280)
2023	(685)
2024	(46)
Thereafter	229

**Actuarial Assumptions and Other Inputs**

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2017, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018:

Inflation	2.5%
Salary increases, including inflation:	
• Locality – general employees	3.5 – 5.35%
Healthcare cost trend rates:	
• Under age 65	7.75 – 5.00%
• Ages 65 and older	5.75 – 5.00%
Investment rate of return, net of expenses, including inflation*	GLI: 7.0%

\* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment rate for GASB purposes of slightly more than the assumed percent above. However, since the difference was minimal, and a more conservative investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be the percent noted above to simplify preparation of OPEB liabilities.

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note 11.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – County and Public Service Authority (Continued)**

**Net OPEB Liabilities**

The net OPEB liabilities represent each program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2018, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	<b>Group Life Insurance Program</b>
Total OPEB Liability	\$ 3,113,508
Plan fiduciary net position	1,594,773
Employers' net OPEB liability (asset)	\$ 1,518,735
Plan fiduciary net position as a percentage of total OPEB liability	51.22%

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

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**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – County and Public Service Authority (Continued)**

**Long-Term Expected Rate of Return**

Group Life Insurance

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Target Allocation</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted Average Long-Term Expected Rate of Return</u>
Public Equity	40.00 %	4.54 %	1.82 %
Fixed Income	15.00	0.69	0.10
Credit Strategies	15.00	3.96	0.59
Real Assets	15.00	5.76	0.86
Private Equity	15.00	9.53	1.43
Total	100.00 %		4.80 %
	Inflation		2.50 %
	*Expected arithmetic nominal return		7.30 %

- \* The above allocation provides for a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.5%.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – County and Public Service Authority (Continued)**

**Discount Rate**

The discount rate used to measure the GLI OPEB liabilities was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liabilities of the County, as well as what the County's net OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower (6.00% GLI) or one percentage point higher (8.00% GLI) than the current discount rate:

	<b>1.00% Decrease  (6.00%)</b>	<b>Current Discount Rate (7.00%)</b>	<b>1.00% Increase  (8.00%)</b>
GLI Net OPEB liability – County	\$ 1,784,541	\$ 1,365,603	\$ 1,025,873
GLI Net OPEB liability – Public Service Authority	<u>\$ 85,459</u>	<u>\$ 65,397</u>	<u>\$ 49,128</u>

**OPEB Plan Fiduciary Net Position**

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

(Continued)



**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – School Board**

In addition to their participation in the pension plans offered through the Virginia Retirement System (VRS), the School Board also participates in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

**Plan Descriptions**

**Group Life Insurance Program**

All full-time teachers and employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

Specific information for the GLI is available at <https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp>

**Teacher Employee Health Insurance Credit Program**

All full time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee Health Insurance Credit (HIC) Program. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

Specific information about the Teacher HIC is available at <https://www.varetire.org/retirees/insurance/healthinscredit/index.asp>

The GLI and Teacher HIC are administered by the VRS along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Both of these plans are considered multiple employer, cost sharing plans.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – School Board (Continued)**

**Contributions**

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2017. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

**Group Life Insurance Program**

Governed by:	<i>Code of Virginia 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia General Assembly.</i>
Total rate:	1.31% of covered employee compensation. Rate allocated 60/40; 0.79% employee and 0.52% employer. Employers may elect to pay all or part of the employee contribution.
June 30, 2019 Contribution – Professionals	\$ 276,586
June 30, 2018 Contribution – Professionals	\$ 268,814
June 30, 2019 Contribution – Non-professionals	\$ 23,545
June 30, 2018 Contribution – Non-professionals	\$ 23,328

**Teacher Health Insurance Credit Program**

Governed by:	<i>Code of Virginia 51.1-1401(E) and may be impacted as a result of funding provided to school divisions by the Virginia General Assembly.</i>
Total rate:	1.20% of covered employee compensation.
June 30, 2019 Contribution	\$ 637,770
June 30, 2018 Contribution	\$ 633,915

**OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB**

The net OPEB liabilities were measured as of June 30, 2018 and the total OPEB liabilities used to calculate the net OPEB liabilities were determined by actuarial valuations as of that date. The covered employer's proportion of the net OPEB liabilities were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – School Board (Continued)**

**OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)**

Group Life Insurance Program – Professionals

June 30, 2019 proportionate share of liability	\$ 4,119,000
June 30, 2018 proportion	0.27123%
June 30, 2017 proportion	0.26902 %
June 30, 2019 expense	\$ 49,000

Group Life Insurance Program – Non-professionals

June 30, 2019 proportionate share of liability	\$ 358,000
June 30, 2018 proportion	.02359 %
June 30, 2017 proportion	.03165%
June 30, 2019 expense	\$ (18,000)

Teacher Health Insurance Credit Program

June 30, 2019 proportionate share of liability	\$ 8,092,000
June 30, 2018 proportion	0.63726 %
June 30, 2017 proportion	0.62778%
June 30, 2019 expense	\$ 687,000

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

At June 30, 2019, the School Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

Group Life Insurance Program – Professionals

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 201,000	\$ 74,000
Change in assumptions	-	172,000
Net difference between projected and actual earnings on OPEB plan investments	-	134,000
Changes in proportion	95,000	-
Employer contributions subsequent to the measurement date	276,586	-
Total	<u>\$ 572,586</u>	<u>\$ 380,000</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – School Board (Continued)**

**OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)**

**Group Life Insurance Program – Non-professionals**

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 18,000	\$ 6,000
Change in assumptions	-	15,000
Net difference between projected and actual earnings on OPEB plan investments	-	12,000
Changes in proportion	-	113,000
Employer contributions subsequent to the measurement date	23,545	-
Total	<u>\$ 41,545</u>	<u>\$ 146,000</u>

**Teacher Health Insurance Credit Program**

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ 40,000
Change in assumptions	-	71,000
Net difference between projected and actual earnings on OPEB plan investments	-	6,000
Changes in proportion	165,000	-
Employer contributions subsequent to the measurement date	637,770	-
Total	<u>\$ 802,770</u>	<u>\$ 117,000</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – School Board (Continued)**

**OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)**

The deferred outflows of resources related to OPEB resulting from the School Board's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

**Group Life Insurance Program – Professionals**

<b>Year Ending June 30,</b>	<b>Increase (Reduction) to OPEB Expense</b>
2020	\$ (41,000)
2021	(41,000)
2022	(41,000)
2023	(2,000)
2024	27,000
Thereafter	14,000

**Group Life Insurance Program – Non-professionals**

<b>Year Ending June 30,</b>	<b>Increase (Reduction) to OPEB Expense</b>
2020	\$ (26,000)
2021	(26,000)
2022	(26,000)
2023	(23,000)
2024	(20,000)
Thereafter	(7,000)

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – School Board (Continued)**

**OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)**

Teacher Health Insurance Credit Program

<u>Year Ending June 30,</u>	<u>Increase (Reduction) to OPEB Expense</u>
2020	\$ 6,000
2021	6,000
2022	6,000
2023	10,000
2024	8,000
Thereafter	12,000

**Actuarial Assumptions and Other Inputs**

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2017, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018:

Inflation	2.5%
Salary increases, including inflation:	
• Locality - general employees	3.5 – 5.35%
• Teachers	3.5 – 5.95%
Healthcare cost trend rates:	
• Under age 65	7.75 – 5.00%
• Ages 65 and older	5.75 – 5.00%

Investment rate of return, net of expenses,  
including inflation\* GLI & HIC: 7.0%

- \* Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment rate for GASB purposes of slightly more than the assumed percent above. However, since the difference was minimal, and a more conservative investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be the percent noted above to simplify preparation of OPEB liabilities.

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note 11.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – School Board (Continued)**

**Net OPEB Liabilities**

The net OPEB liabilities represent each program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2018, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	<b>Group Life Insurance Program</b>	<b>Teacher Employee HIC OPEB Plan</b>
Total OPEB Liability	\$ 3,113,508	\$ 1,381,313
Plan fiduciary net position	1,594,773	111,639
Employers' net OPEB liability (asset)	\$ 1,518,735	\$ 1,269,674
Plan fiduciary net position as a percentage of total OPEB liability	51.22%	8.08%

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

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**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – School Board (Continued)**

**Long-Term Expected Rate of Return**

**Group Life Insurance and Health Insurance Credit Programs**

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Asset Class (Strategy)</b>	<b>Target Allocation</b>	<b>Arithmetic Long-Term Expected Rate of Return</b>	<b>Weighted Average Long-Term Expected Rate of Return</b>
Public Equity	40.00 %	4.54 %	1.82 %
Fixed Income	15.00	0.69	0.10
Credit Strategies	15.00	3.96	0.59
Real Assets	15.00	5.76	0.86
Private Equity	15.00	9.53	1.43
<b>Total</b>	<b>100.00 %</b>		<b>4.80 %</b>
	<b>Inflation</b>		<b>2.50 %</b>
	<b>*Expected arithmetic nominal return</b>		<b>7.30 %</b>

- \* The above allocation provides for a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.5%.

(Continued)



**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 13. Other Postemployment Benefits Liability (Continued)**

**Virginia Retirement System Plans – School Board (Continued)**

**Discount Rate**

The discount rate used to measure the GLI and HIC OPEB liabilities was 7.00%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liabilities of the School Board, as well as what the School Board's net OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower (6.00% HIC and GLI) or one percentage point higher (8.00% HIC and GLI) than the current discount rate:

	<b><u>1.00% Decrease (6.00%)</u></b>	<b><u>Current Discount Rate (7.00%)</u></b>	<b><u>1.00% Increase (8.00%)</u></b>
GLI Net OPEB liability – Professionals	\$ 5,383,000	\$ 4,119,000	\$ 3,092,000
GLI Net OPEB liability – Non-professionals	\$ 468,000	\$ 358,000	\$ 269,000
Teacher HIC Net OPEB liability	\$ 9,038,000	\$ 8,092,000	\$ 7,287,000

**OPEB Plan Fiduciary Net Position**

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

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**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 14. Summary of Other Postemployment Benefit Elements**

A summary of the other postemployment benefits-related financial statement elements is as follows:

	<b>Governmental Activities</b>	<b>Public Service Authority</b>	<b>School Board</b>
Net other post-employment benefits liability			
Local Sponsored Health Insurance	\$ (2,237,769)	\$ (229,160)	\$ (6,912,768)
VRS – Group Life Insurance	(1,365,603)	(65,397)	(4,477,000)
VRS – HIC	-	-	(8,092,000)
Total net other postemployment benefit liability	<u>\$ (3,603,372)</u>	<u>\$ (294,557)</u>	<u>\$ (19,481,768)</u>
Deferred outflows of resources			
Differences between expected and actual experience –			
VRS – Group Life Insurance	\$ 66,801	\$ 3,199	\$ 219,000
Change in actuarial assumptions-			
Local Sponsored Health Insurance	63,598	6,512	162,499
Change in proportion –			
VRS – Group Life Insurance	-	-	95,000
VRS – HIC	-	-	165,000
Contributions subsequent to measurement date-			
VRS – Group Life Insurance	94,887	4,544	300,131
VRS – HIC	-	-	637,770
Total deferred outflows of resources	<u>\$ 225,286</u>	<u>\$ 14,255</u>	<u>\$ 1,579,400</u>
Deferred inflows of resources			
Differences between expected and actual experience –			
VRS – Group Life Insurance	\$ (23,858)	\$ (1,143)	\$ (80,000)
VRS – HIC	-	-	(40,000)
Net difference between projected and actual investment earnings –			
VRS – Group Life Insurance	(44,852)	(2,148)	(146,000)
VRS – HIC	-	-	(6,000)
Change in actuarial assumptions-			
Local Sponsored Health Insurance	(52,653)	(5,392)	(137,474)
VRS – Group Life Insurance	(57,258)	(2,742)	(187,000)
VRS – HIC	-	-	(71,000)
Change in proportion –			
VRS – Group Life Insurance	(31,492)	(1,508)	(113,000)
Total deferred inflows of resources	<u>\$ (210,113)</u>	<u>\$ (12,933)</u>	<u>\$ (780,474)</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 15. Risk Management**

**General Liability Insurance**

The County and School Board are exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The County participates with other localities in the Virginia Association of Counties Liability Pool, a public risk entity pool, for its coverage of general liability, auto insurance, and workers' compensation. Each member of this risk pool jointly and severally agrees to assume, pay, and discharge any liability. The County pays the contributions and assessments based upon classification and rates into a designated cash reserve fund out of which expenses of the pool, claims, and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the pool may assess all members in the proportion in which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The County continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage for the past three years and there have not been any significant reductions in insurance coverage over the previous year.

**Health Insurance**

The County and School Board have a professionally administered self-insurance program that provides health coverage for employees on a cost-reimbursement basis. Retired employees and dependents of employees of the County and School Board are also covered by the program, provided they pay the entire premium. Under the program, the County and School Board are obligated for claims payments. A stop loss insurance contract executed with Blue Cross and Blue Shield covers claims in excess of \$200,000 per covered individual. During the current fiscal year, total claims expense of \$4,006,089 and \$11,609,929 for the County and School Board, respectively, which did not exceed the stop loss provisions, was incurred. This represents claims processed and an estimate, based on plan experience prior and subsequent to year end, for claims incurred but not reported (IBNR) as of June 30. The estimated liability, including reported and IBNR claims, was \$398,851 and \$2,626,315 for the County and School Board, respectively, at year end. This liability is included in accounts payable and accrued expenses. Changes in the reported liability are as follows:

**County**

<u>Year Ended</u>	<u>Beginning Balance</u>	<u>Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Ending Balance</u>
June 30, 2019	\$ 312,080	\$ 4,006,089	\$ 3,919,318	\$ 398,851
June 30, 2018	414,445	3,724,415	3,826,780	312,080
June 30, 2017	363,272	3,293,875	3,242,702	414,445

**School Board**

<u>Year Ended</u>	<u>Beginning Balance</u>	<u>Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Ending Balance</u>
June 30, 2019	\$ 2,531,491	\$ 11,609,929	\$11,515,105	\$ 2,626,315
June 30, 2018	1,150,000	12,639,034	11,257,543	2,531,491
June 30, 2017	2,273,049	10,150,587	11,273,636	1,150,000

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 16. Commitments and Contingencies**

**Litigation**

Various claims are pending against the County. In the opinion of management, after consulting with legal counsel, the potential loss on all claims will not materially affect the County's financial position.

**Special Purpose Grants**

Special purpose grants are subject to audit to determine compliance with their requirements. County officials believe that if any refunds are required, they will be immaterial.

**Incentives**

The County is liable for up to \$500,000 for return of certain Governor's Opportunity Funds made available as an incentive to a local business that entered bankruptcy before meeting the requirements of the incentive. Management estimates the liability will not exceed \$380,000, and has recorded a liability in that amount.

The EDA enters into performance agreement incentives with various companies. At year end, incentives not yet earned by recipient companies were \$1,317,146.

**Note 17. Transactions with Component Units**

**Economic Development Authority**

Advances to Component Unit:

Non-interest bearing advances to the EDA for the purchase of capital items are to be repaid from the sales of land and other revenues of the EDA. There is no deed of trust held by the County for the properties. Therefore, there is opportunity for these properties to be encumbered with additional financing upon approval of the County on a project-by-project basis.

Advances consist of the following:

Construction of the Falling Branch Corporate Park	\$ 3,525,943
Improvements to the Elliston Lafayette Industrial Park	1,093
Repayment of debt	<u>2,099,073</u>
	<u>\$ 5,626,109</u>

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 17. Transactions with Component Units (Continued)**

**Note Receivable from Component Unit**

On June 17, 1997, the EDA signed an interest-free promissory note with the County in the amount of \$1,274,620. The EDA agreed to remit to the County all funds received pursuant to property sales or payments received on property leases from the Falling Branch Industrial Park, less reasonable costs in repayment of the note upon demand by the County. The balance due at June 30 was \$516,627.

**Other**

The County provides personnel and office space to the Authority at no charge.

**Note 18. Net Position/Fund Balance**

**Deficit Unrestricted Net Position**

At June 30, the Component Unit – Economic Development Authority and School Board had deficits in unrestricted net position of \$456,681 and \$94,315,208 respectively. The School Board deficit results primarily from the net pension and OPEB liabilities. These deficits are anticipated to be recovered through future revenues, as well as possible transfers and contributions from the General Fund.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 18. Net Position/Fund Balance (Continued)**

**Fund Balance**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the governmental funds are presented below:

	<b>General Fund</b>	<b>Capital Fund</b>
Fund Balances:		
Nonspendable:		
Long-term advances and notes receivable	\$ 6,154,603	\$ -
Restricted:		
Judicial administration	97,805	-
Public safety	73,524	-
Public works	480,533	-
Health and welfare	844,095	-
Parks, recreation, and culture	104,866	-
Debt service reserves	-	2,689,958
Committed:		
General government administration – future projects	5,099,192	3,385,700
Public safety	-	2,949,426
Public works	-	3,273,724
Education – future projects to be determined	-	3,407,140
Parks, recreation, and culture	-	1,020,102
Community development	-	36,398
Assigned:		
General government administration	1,522,601	-
Judicial administration	49,684	-
Public safety	919,080	-
Public works	123,245	-
Education	5,750,470	-
Parks, recreation, and culture	251,371	-
Community development	2,984,752	-
Unassigned:	33,988,214	-
Total fund balance	<u>\$ 58,444,035</u>	<u>\$ 16,762,448</u>

**Note 19. Concentrations**

Two Public Service Authority customers provide approximately six and nine percent, respectively, of the Authority's operating revenue.

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 20. Service Contracts**

The Public Service Authority maintains contracts for water purchase and sewer treatment services with the following organizations:

New River Valley Regional Water Authority  
Blacksburg VPI Sanitation Authority  
Pepper's Ferry Regional Wastewater Treatment Authority

During June 2013, Montgomery County joined the New River Valley Regional Water Authority (NRVRWA). While Montgomery County is the legal member of the NRVRWA, all costs associated with the membership are paid with revenues of the Authority. The Authority must pay a \$1,300,000 membership fee over forty years (Note 9). As part of the water agreement, and in exchange for the rights to acquire water from the NRVRWA, the Authority transferred a section of pipe with an estimated value of \$877,000 to the Water Authority (Note 8). This exchange created an intangible asset of equal value with an indefinite useful life that is evaluated annually for impairment. The transfer of the pipe occurred in 2014.

During 2014, in accordance with joining the Water Authority, the Authority agreed to pay for a transitional meter setting with an estimated cost of \$120,000; however, this had not occurred at year end. The transitional meter setting is expected to be completed during fiscal year 2020. The Authority will also be responsible for capital upgrades with an estimated cost of \$6,075,000. The design work of the capital upgrades began in fiscal year 2018 and was completed in fiscal year 2019. \$259,010 in capital upgrades were included in Construction in Progress at June 30, 2019.

**Note 21. New Accounting Standards**

The Governmental Accounting Standards Board (GASB) has issued the following Statements which are not yet effective.

The GASB issued **Statement No. 84, *Fiduciary Activities*** in January 2017. This Statement establishes standards of accounting and financial reporting for fiduciary activities. The requirements of this Statement are effective for periods beginning after December 15, 2018.

The GASB issued **Statement No. 87, *Leases*** in June 2017. This Statement establishes standards of accounting and financial reporting for leases by lessees and lessors. The requirements of this Statement are effective for periods beginning after December 15, 2019.

(Continued)

COUNTY OF MONTGOMERY, VIRGINIA

NOTES TO FINANCIAL STATEMENTS

June 30, 2019

**Note 21. New Accounting Standards (Continued)**

The GASB issued **Statement No. 90**, *Majority Equity Interests*, an amendment of GASB Statements No. 14 and No. 61 in August 2018. This Statement improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value.

For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit.

This Statement also requires that a component unit in which a government has a 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit. Transactions presented in flows statements of the component unit in that circumstance should include only transactions that occurred subsequent to the acquisition.

The requirements of this Statement are effective for periods beginning after December 15, 2018. The requirements should be applied retroactively, except for the provisions related to (1) reporting a majority equity interest in a component unit and (2) reporting a component unit if the government acquires a 100 percent equity interest. Those provisions should be applied on a prospective basis.

The GASB issued **Statement No. 91**, *Conduit Debt Obligations* in May 2019. This Statement provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

Management has not determined the effects these new GASB Statements may have on prospective financial statements.

(Continued)



**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO FINANCIAL STATEMENTS**

**June 30, 2019**

**Note 22. Subsequent Events**

**County**

On October 8, the County issued bonds with a par amount of \$27,315,000 and a net premium of \$2,977,889 through the Virginia Public School Authority at a total interest cost of 2.3%. The proceeds will be used to renovate elementary schools in the Christiansburg strand.

**Public Service Authority**

On October 10, 2019, the PSA accepted an initial funding package offer from the Virginia Department of Health for assistance with the capital project discussed in Note 9. The funding package includes a \$900,000 grant and \$4,912,000 loan for a term of 30 years and interest rate of 2.5%.

**Economic Development Authority**

On August 20, 2019, the EDA entered into a performance agreement with a developer that will provide an incentive grant of up to \$2.5 million over a 10 year period. The grant will be funded by the County and pass through the EDA as an incentive grant.

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## **REQUIRED SUPPLEMENTARY INFORMATION**

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## COUNTY OF MONTGOMERY, VIRGINIA

REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS -  
 PRIMARY GOVERNMENT  
 June 30, 2019

	2018	2017	Plan Year 2016	2015	2014
<b>Total Pension Liability</b>					
Service cost	\$ 1,946,180	\$ 2,074,767	\$ 2,038,842	\$ 2,065,492	\$ 1,987,518
Interest on total pension liability	5,917,362	5,729,306	5,529,177	5,278,174	5,014,694
Difference between expected and actual experience	(1,579,974)	(574,874)	(1,147,090)	(408,515)	-
Changes in assumptions	-	(525,978)	-	-	-
Benefit payments, including refunds of employee contributions	(4,252,843)	(3,780,564)	(3,343,304)	(3,355,504)	(3,120,914)
Net change in total pension liability	2,030,725	2,922,657	3,077,625	3,579,647	3,881,298
<b>Total pension liability - beginning</b>	<b>86,660,170</b>	<b>83,737,513</b>	<b>80,659,888</b>	<b>77,080,241</b>	<b>73,198,943</b>
<b>Total pension liability - ending</b>	<b>88,690,895</b>	<b>86,660,170</b>	<b>83,737,513</b>	<b>80,659,888</b>	<b>77,080,241</b>
<b>Plan Fiduciary Net Position</b>					
Contributions - employer	1,995,757	1,968,509	2,262,436	2,206,584	1,777,329
Contributions - employee	873,088	865,723	875,307	921,830	894,800
Net investment income	5,546,314	8,262,943	1,179,030	2,959,075	8,832,131
Benefit payments, including refunds of employee contributions	(4,252,843)	(3,780,564)	(3,343,304)	(3,355,504)	(3,120,914)
Administrative expenses	(48,133)	(47,748)	(41,456)	(40,120)	(47,509)
Other	(4,922)	(7,349)	(498)	(626)	465
Net change in plan fiduciary net position	4,109,261	7,261,514	931,515	2,691,239	8,336,302
<b>Plan fiduciary net position - beginning</b>	<b>75,198,519</b>	<b>67,937,005</b>	<b>67,005,490</b>	<b>64,314,251</b>	<b>55,977,949</b>
<b>Plan fiduciary net position - ending</b>	<b>79,307,780</b>	<b>75,198,519</b>	<b>67,937,005</b>	<b>67,005,490</b>	<b>64,314,251</b>
<b>Net pension liability - ending</b>	<b>\$ 9,383,115</b>	<b>\$ 11,461,651</b>	<b>\$ 15,800,508</b>	<b>\$ 13,654,398</b>	<b>\$ 12,765,990</b>
Plan fiduciary net position as a percentage of total pension liability	89%	87%	81%	83%	83%
Covered payroll	\$ 17,882,222	\$ 17,508,356	\$ 17,375,145	\$ 16,814,775	\$ 16,910,837
Net pension liability as a percentage of covered payroll	52%	65%	91%	81%	75%

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year - i.e., plan year 2014 information was presented in the entity's fiscal year 2015 financial report.

This schedule is intended to show information for 10 years. Since fiscal year 2015 (plan year 2014) was the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

The Public Service Authority is a cost sharing entity, therefore it is included in the primary government information above.

## COUNTY OF MONTGOMERY, VIRGINIA

REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS  
 SCHOOLS - NONPROFESSIONAL EMPLOYEES  
 June 30, 2019

	2018	2017	Plan Year 2016	2015	2014
<b>Total Pension Liability</b>					
Service cost	\$ 528,691	\$ 581,565	\$ 559,551	\$ 552,067	\$ 525,743
Interest on total pension liability	1,686,304	1,681,115	1,587,055	1,510,044	1,455,818
Difference between expected and actual experience	549,019	(580,451)	419,588	297,904	-
Changes in assumptions	-	(286,105)	-	-	-
Benefit payments, including refunds of employee contributions	(1,362,646)	(1,281,342)	(1,163,631)	(1,356,068)	(1,057,738)
Net change in total pension liability	1,401,368	114,782	1,402,563	1,003,947	923,823
<b>Total pension liability - beginning</b>	<u>24,771,379</u>	<u>24,656,597</u>	<u>23,254,034</u>	<u>22,250,087</u>	<u>21,326,264</u>
<b>Total pension liability - ending</b>	<u>26,172,747</u>	<u>24,771,379</u>	<u>24,656,597</u>	<u>23,254,034</u>	<u>22,250,087</u>
<b>Plan Fiduciary Net Position</b>					
Contributions - employer	455,431	598,779	496,152	477,385	469,880
Contributions - employee	232,380	292,491	284,097	326,053	268,846
Net investment income	1,515,213	2,288,302	324,084	840,218	2,572,433
Benefit payments, including refunds of employee contributions	(1,362,646)	(1,281,342)	(1,163,631)	(1,356,068)	(1,057,738)
Administrative expenses	(13,384)	(13,349)	(11,872)	(11,870)	(13,997)
Other	(1,339)	(2,028)	(138)	(176)	136
Net change in plan fiduciary net position	825,655	1,882,853	(71,308)	275,542	2,239,560
<b>Plan fiduciary net position - beginning</b>	<u>20,751,943</u>	<u>18,869,090</u>	<u>18,940,398</u>	<u>18,664,856</u>	<u>16,425,296</u>
<b>Plan fiduciary net position - ending</b>	<u>21,577,598</u>	<u>20,751,943</u>	<u>18,869,090</u>	<u>18,940,398</u>	<u>18,664,856</u>
<b>Net pension liability - ending</b>	<u>\$ 4,595,149</u>	<u>\$ 4,019,436</u>	<u>\$ 5,787,507</u>	<u>\$ 4,313,636</u>	<u>\$ 3,585,231</u>
Plan fiduciary net position as a percentage of total pension liability	<u>82%</u>	<u>84%</u>	<u>77%</u>	<u>81%</u>	<u>84%</u>
Covered payroll	<u>\$ 4,486,110</u>	<u>\$ 5,837,677</u>	<u>\$ 5,764,299</u>	<u>\$ 5,195,195</u>	<u>\$ 5,113,521</u>
Net pension liability as a percentage of covered payroll	<u>102%</u>	<u>69%</u>	<u>100%</u>	<u>83%</u>	<u>70%</u>

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year - i.e., plan year 2014 information was presented in the entity's fiscal year 2015 financial report.

This schedule is intended to show information for 10 years. Since fiscal year 2015 (plan year 2014) was the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

## COUNTY OF MONTGOMERY, VIRGINIA

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF PENSION CONTRIBUTIONS

June 30, 2019

Entity Fiscal Year Ended June 30	Actuarially Determined Contribution	Contributions in Relation to Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
<b>Primary Government</b>					
2019	1,915,577	1,915,577	-	19,201,224	9.98%
2018	1,994,931	1,994,931	-	17,882,222	11.16%
2017	2,008,210	2,008,210	-	17,508,356	11.47%
2016	2,277,881	2,277,881	-	17,375,145	13.11%
2015	2,204,416	2,204,416	-	16,814,775	13.11%
<b>Schools - Nonprofessional Employees</b>					
2019	\$ 410,048	\$ 410,048	\$ -	\$ 4,527,696	9.06%
2018	455,431	455,431	-	4,486,110	10.15%
2017	610,621	610,621	-	5,837,677	10.46%
2016	501,494	501,494	-	5,764,299	8.70%
2015	451,982	451,982	-	5,195,195	8.70%

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, only five years of data is available. Additional years will be included as they become available.

The Public Service Authority is a cost sharing entity, therefore it is included in the primary government information above.

## COUNTY OF MONTGOMERY, VIRGINIA

REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF EMPLOYER'S SHARE OF NET PENSION LIABILITY  
 VRS TEACHER RETIREMENT PLAN  
 June 30, 2019

<b>Plan Year</b>	<b>Employer's Proportion of the Net Pension Liability</b>	<b>Employer's Proportionate Share of the Net Pension Liability</b>	<b>Employer's Covered Payroll</b>	<b>Employer's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2018	0.6385 %	\$ 75,093,000	\$ 51,539,673	145.70 %	74.81 %
2017	0.6297	77,443,000	49,544,236	156.31	72.92
2016	0.6208	87,003,000	45,839,476	189.80	68.28
2015	0.6211	78,178,000	44,501,414	175.68	70.68
2014	0.6271	75,783,000	43,163,352	175.57	70.88

Schedule is intended to show information for 10 years. Since fiscal year 2015 (plan year 2014) was the first year for this presentation, data prior to 2015 is not available. Additional years will be included as they become available.



## COUNTY OF MONTGOMERY, VIRGINIA

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF PENSION CONTRIBUTIONS

## VRS TEACHER RETIREMENT PLAN

June 30, 2019

<b>Fiscal Year</b>	<b>Actuarially Determined Contribution</b>	<b>Contributions in Relation to Actuarially Determined Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Employee Payroll</b>	<b>Contributions as a Percentage of Covered Employee Payroll</b>
2019	\$ 8,130,177	\$ 8,130,177	\$ -	\$ 53,151,904	15.30 %
2018	8,258,372	8,258,372	-	51,539,673	16.02
2017	7,263,185	7,263,185	-	49,544,236	14.66
2016	6,646,724	6,646,724	-	45,839,476	14.50
2015	6,452,705	6,452,705	-	44,501,414	14.50

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, data prior to 2015 is not available. Additional years will be included as they become available.

## COUNTY OF MONTGOMERY, VIRGINIA

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS – LOCAL PLAN

June 30, 2019

	Plan Year 2018		Plan Year 2017	
	Primary Government	Schools	Primary Government	Schools
	Local Plan	Local Plan	Local Plan	Schools Local Plan
<b>Total OPEB Liability</b>				
Service cost	\$ 121,389	\$ 277,465	\$ 124,771	\$ 284,444
Interest on total OPEB liability	90,284	255,600	80,069	230,841
Changes in assumptions	85,027	198,610	(82,745)	(198,574)
Benefit payments	(81,781)	(289,441)	(65,440)	(311,743)
Net change in total OPEB liability	214,919	442,234	56,655	4,968
<b>Total OPEB liability - beginning</b>	<u>2,252,010</u>	<u>6,470,534</u>	<u>2,195,355</u>	<u>6,465,566</u>
<b>Total OPEB liability - ending</b>	<u>\$ 2,466,929</u>	<u>\$ 6,912,768</u>	<u>\$ 2,252,010</u>	<u>\$ 6,470,534</u>
Covered payroll	<u>\$ 19,234,823</u>	<u>\$ 54,449,438</u>	<u>\$ 19,234,823</u>	<u>\$ 54,449,438</u>
Net OPEB liability as a percentage of covered payroll	<u>12.83%</u>	<u>12.70%</u>	<u>11.71%</u>	<u>11.88%</u>

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year - i.e., plan year 2017 information was presented in the entity's fiscal year 2018 financial report.

This schedule is intended to show information for 10 years. Since fiscal year 2018 (plan year 2017) is the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

The Public Service Authority is a cost sharing entity, therefore it is included in the primary government above.

## COUNTY OF MONTGOMERY, VIRGINIA

**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF EMPLOYER'S SHARE OF NET OPEB LIABILITY – VRS**  
**June 30, 2019**

<b>Plan Year</b>	<b>Employer's Proportion of the Net OPEB Liability (Asset)</b>	<b>Employer's Proportionate Share of the Net OPEB Liability (Asset)</b>	<b>Employer's Covered Payroll</b>	<b>Employer's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability</b>
<b>Virginia Retirement System - Health Insurance Credit - Teachers</b>					
2018	0.63726%	\$ 8,092,000	\$ 53,147,159	15.23%	8.08%
2017	0.62778%	7,964,000	51,539,673	15.45%	7.04%
<b>Virginia Retirement System - Group Life Insurance - General Employees</b>					
2018	0.09424%	1,431,000	19,203,741	7.45%	51.22%
2017	0.09528%	1,434,000	18,088,728	7.93%	48.86%
<b>Virginia Retirement System - Group Life Insurance - School Professionals</b>					
2018	0.27123%	4,119,000	53,189,711	7.74%	51.22%
2017	0.26902%	4,049,000	51,535,678	7.86%	48.86%
<b>Virginia Retirement System - Group Life Insurance - School Non-professionals</b>					
2018	0.02359%	358,000	4,527,696	7.91%	51.22%
2017	0.03165%	476,000	4,488,162	10.61%	48.86%

Schedule is intended to show information for 10 years. Since 2018 was the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

## COUNTY OF MONTGOMERY, VIRGINIA

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF OPEB CONTRIBUTIONS – VRS

June 30, 2019

Entity Fiscal Year Ended June 30	Contractually Required Contribution	Contributions in Relation to Contractually Required Contribution	Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a Percentage of Covered Payroll
<b>Virginia Retirement System - Health Insurance Credit - Teachers</b>					
2019	\$ 637,770	\$ 637,770	\$ -	\$ 53,147,159	1.20%
2018	633,915	633,915	-	51,539,673	1.23%
<b>Virginia Retirement System - Group Life Insurance - General Employees</b>					
2019	99,431	99,431	-	19,203,741	0.52%
2018	93,189	93,189	-	18,088,728	0.52%
<b>Virginia Retirement System - Group Life Insurance - School Professionals</b>					
2019	276,586	276,586	-	53,189,711	0.52%
2018	268,814	268,814	-	51,535,678	0.52%
<b>Virginia Retirement System - Group Life Insurance - School Non-professionals</b>					
2019	23,545	23,545	-	4,527,696	0.52%
2018	23,328	23,328	-	4,488,162	0.52%

Schedule is intended to show information for 10 years. Since 2018 is the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

The covered payroll amounts above are for the entity's fiscal year - i.e. the covered payroll on which required contributions were based for the same year.

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2019**

**Note 1. Changes of Benefit Terms**

Pension

There have been no actuarially material changes to the Virginia Retirement System (System) benefit provisions since the prior actuarial valuation.

Other Postemployment Benefits (OPEB)

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Note 2. Changes of Assumptions**

The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

**Largest 10 – Non-Hazardous Duty:**

- Update mortality table
- Lowered in rates of service retirement
- Update withdrawal rates to better fit experience
- Lowered in rates of disability retirement
- No changes to salary rates
- Increase Line of Duty Disability rates
- Applicable to: Pension, GLI OPEB, and HIC OPEB

**Largest 10 – Hazardous Duty/Public Safety Employees:**

- Update mortality table
- Lowered rates of retirement at older ages
- Update withdrawal rates to better fit experience
- Increased disability rates
- No changes to salary rates
- Increased Line of Duty disability rates
- Applicable to: Pension and GLI OPEB

**All Others (Non 10 Largest) – Non-Hazardous Duty:**

- Update mortality table
- Lowered rates of retirement at older ages and changed final retirement from 70 to 75
- Update withdrawal rates to better fit experience
- Lowered disability rates
- No changes to salary rates
- Increased Line of Duty disability rates.
- Applicable to: Pension, GLI OPEB, and HIC OPEB
- No changes to salary rates
- Lowered Line of Duty rate from 60% to 45%

(Continued)

**COUNTY OF MONTGOMERY, VIRGINIA**

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2019**

**Note 2. Changes of Assumptions (Continued)**

All Others (Non 10 Largest) – Hazardous Duty/Public Safety Employees:

- Update mortality table
- Increased retirement rate at age 50 and lowered rates at older ages
- Update withdrawal rates to better fit experience
- Update disability rates to better fit experience
- No changes to salary rates
- Lowered Line of Duty rate
- Applicable to: Pension and GLI OPEB

Teacher cost-sharing pool

- Update mortality table
- Lowered retirement rates at older ages and changed final retirement from 70 to 75
- Update withdrawal rates to better fit experience
- Update disability rates to better fit experience
- No changes to salary rates
- Applicable to: Pension, GLI OPEB, and HIC OPEB

## **OTHER SUPPLEMENTARY INFORMATION**

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**DISCRETELY PRESENTED  
COMPONENT UNIT – PUBLIC SERVICE AUTHORITY**



## COUNTY OF MONTGOMERY, VIRGINIA

STATEMENT OF NET POSITION  
DISCRETELY PRESENTED COMPONENT UNIT – PUBLIC SERVICE AUTHORITY

June 30, 2019

	Water	Wastewater	Total
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 2,447,022	\$ 400,935	\$ 2,847,957
Accounts receivables, net	425,614	295,887	721,501
Due from County	7,743	7,693	15,436
Inventories	37,693	477	38,170
Total current assets	2,918,072	704,992	3,623,064
Noncurrent assets:			
Cash and cash equivalents, restricted	45,230	32,490	77,720
Capital assets:			
Non-depreciable	1,458,399	18,000	1,476,399
Depreciable, net	7,835,432	6,891,417	14,726,849
Total noncurrent assets	9,339,061	6,941,907	16,280,968
Total assets	12,257,133	7,646,899	19,904,032
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	50,380	39,461	89,841
Deferred outflows related to other postemployment benefits	7,647	6,608	14,255
Total deferred outflows	58,027	46,069	104,096
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable and accrued expenses	251,483	95,260	346,743
Accrued payroll and related liabilities	30,884	21,643	52,527
Accrued interest payable	2,995	1,828	4,823
Due to County	11,867	-	11,867
Current portion of noncurrent liabilities	272,882	163,132	436,014
Total current liabilities	570,111	281,863	851,974
Noncurrent liabilities:			
Net pension liability	246,776	193,292	440,068
Net other postemployment benefit liability	156,024	138,533	294,557
Customer deposits	45,230	32,490	77,720
Due in more than one year	2,683,513	1,696,608	4,380,121
Total noncurrent liabilities	3,131,543	2,060,923	5,192,466
Total liabilities	3,701,654	2,342,786	6,044,440
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	60,242	47,186	107,428
Deferred outflows related to other postemployment benefits	7,058	5,875	12,933
	67,300	53,061	120,361
<b>NET POSITION</b>			
Net investments in capital assets	6,450,676	5,119,029	11,569,705
Unrestricted	2,095,530	178,092	2,273,622
Total net position	\$ 8,546,206	\$ 5,297,121	13,843,327
<b>Reconciliation with Pulic Service Authority activites in the statement of net position (Exhibit 1)</b>			
Long-term membership fee payable to other New River Valley Regional Water Authority legally due from the County but financed by enterprise fund revenues			(1,164,233)
Net position of Public Service Authority			\$ 12,679,094

## COUNTY OF MONTGOMERY, VIRGINIA

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION  
DISCRETELY PRESENTED COMPONENT UNIT – PUBLIC SERVICE AUTHORITY

For the Year Ended June 30, 2019

	Water	Wastewater	Total
<b>OPERATING REVENUES</b>			
Charges for services	\$ 1,963,461	\$ 1,430,692	\$ 3,394,153
Penalties and reconnection charges	44,208	17,679	61,887
Fees	279,008	127,551	406,559
Miscellaneous	66,692	4,194	70,886
Total operating revenues	2,353,369	1,580,116	3,933,485
<b>OPERATING EXPENSES</b>			
Salaries and wages	543,482	423,711	967,193
Employee benefits	173,767	148,729	322,496
Utilities and telephone	37,416	75,169	112,585
Water and wastewater services	934,353	633,970	1,568,323
Operating supplies, fees, permits	18,434	35,618	54,052
Professional services	202,820	30,146	232,966
Repairs and maintenance	82,766	130,337	213,103
Insurance	19,369	14,707	34,076
Vehicle supplies and miscellaneous	37,575	20,024	57,599
Bad debts	2,514	2,007	4,521
Office supplies and miscellaneous	52,168	4,204	56,372
Membership fees	47,523	-	47,523
Depreciation	414,982	460,647	875,629
Total operating expenses	2,567,169	1,979,269	4,546,438
Operating loss	(213,800)	(399,153)	(612,953)
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment earnings	27,451	-	27,451
Facility fees	95,700	73,000	168,700
Gain/(loss) on sale of assets	4,175	-	4,175
Interest expense	(72,871)	(45,240)	(118,111)
Total nonoperating revenues	54,455	27,760	82,215
Loss before contributions	(159,345)	(371,393)	(530,738)
<b>CAPITAL CONTRIBUTIONS FROM DEVELOPERS</b>	-	156,981	156,981
Change in net position	(159,345)	(214,412)	(373,757)
<b>CAPITAL CONTRIBUTIONS FROM GRANTS</b>	-	-	-
<b>Total net position – beginning</b>	8,705,551	5,511,533	14,217,084
<b>Total net position – ending</b>	\$ 8,546,206	\$ 5,297,121	\$ 13,843,327
<b>Reconciliation with Public Service Authority in the statement of activities:</b>			
Change in net position			\$ (373,757)
Principal repayment of initial membership fee to other government legally due from County but ultimately financed by enterprise funds revenues.			23,763
Change in net position of Public Service Authority			\$ (349,994)

## COUNTY OF MONTGOMERY, VIRGINIA

**STATEMENT OF CASH FLOWS**  
**DISCRETELY PRESENTED COMPONENT UNIT – PUBLIC SERVICE AUTHORITY**  
**For the Year Ended June 30, 2019**

	<u>Water</u>	<u>Wastewater</u>	<u>Total</u>
<b>OPERATING ACTIVITIES</b>			
Receipts from customers	\$ 2,309,630	\$ 1,559,670	\$ 3,869,300
Payments to suppliers	(1,284,366)	(921,488)	(2,205,854)
Payments to employees	(748,680)	(595,635)	(1,344,315)
Payments to County for financial services	(76,714)	-	(76,714)
Net cash provided by operating activities	<u>199,870</u>	<u>42,547</u>	<u>242,417</u>
<b>CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Acquisition and construction of capital assets	(236,101)	(19,790)	(255,891)
Facility fee payments from customers	95,700	73,000	168,700
Proceeds from the sale of capital assets	4,175	-	4,175
Principal payments on long-term debt	(179,352)	(111,816)	(291,168)
Interest payments on debt	(73,063)	(45,354)	(118,417)
Net cash used in capital and related financing activities	<u>(388,641)</u>	<u>(103,960)</u>	<u>(492,601)</u>
<b>INVESTING ACTIVITIES</b>			
Interest received	27,451	-	27,451
Net decrease in cash and cash equivalents	(161,320)	(61,413)	(222,733)
<b>CASH AND CASH EQUIVALENTS</b>			
Beginning at July 1	2,653,572	494,838	3,148,410
Ending at June 30	<u>\$ 2,492,252</u>	<u>\$ 433,425</u>	<u>\$ 2,925,677</u>
<b>RECONCILIATION TO EXHIBIT 1</b>			
Cash and cash equivalents	\$ 2,447,022	\$ 400,935	\$ 2,847,957
Cash and cash equivalents, restricted	45,230	32,490	77,720
	<u>\$ 2,492,252</u>	<u>\$ 433,425</u>	<u>\$ 2,925,677</u>
<b>Reconciliation of operating loss to net cash provided by operating activities:</b>			
Operating loss	\$ (213,800)	\$ (399,153)	\$ (612,953)
Adjustments to reconcile operating loss to net cash provided by operating activities:			
Depreciation	414,982	460,647	875,629
Pension expense net of employer contributions	(42,344)	(31,524)	(73,868)
Other postemployment benefit expense net of employer contributions	3,832	4,075	7,907
(Increase) decrease in:			
Accounts receivable	(42,085)	(20,779)	(62,864)
Due from County	(403)	3,169	2,766
Inventory	(6,732)	192	(6,540)
(Decrease) increase in:			
Accounts payable	71,757	19,326	91,083
Due to County	6,722	-	6,722
Accrued payroll and related liabilities and compensated absences	7,081	4,254	11,335
Customer deposits	860	2,340	3,200
Net cash provided by operating activities	<u>\$ 199,870</u>	<u>\$ 42,547</u>	<u>\$ 242,417</u>
<b>NON-CASH CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Contributions from developers	<u>\$ -</u>	<u>\$ 156,981</u>	<u>\$ 156,981</u>

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## **DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD**

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**Special Revenue Funds** – Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes. The component unit – School Board has the following special revenue funds.

**School Operating Fund** – This fund accounts for the operations of the elementary, middle, and high schools.

**School Cafeteria Fund** – This fund accounts for the operations of the centralized cafeterias.





## COUNTY OF MONTGOMERY, VIRGINIA

**BALANCE SHEET**  
**DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD**  
**June 30, 2019**

	School Operating	School Cafeteria	Total Governmental Funds
<b>ASSETS</b>			
Cash and cash equivalents	\$ 4,501,219	\$ 122,491	\$ 4,623,710
Due from primary government	8,496,334	-	8,496,334
Due from other governmental units	2,767,752	-	2,767,752
Inventories	-	98,415	98,415
Total assets	<u>\$ 15,765,305</u>	<u>\$ 220,906</u>	<u>\$ 15,986,211</u>
<b>LIABILITIES</b>			
Liabilities			
Accounts payable and accrued expenses	\$ 2,734,530	\$ 7,426	\$ 2,741,956
Accrued payroll and related liabilities	8,393,483	202,142	8,595,625
Compensated absences	136,073	-	136,073
Unearned revenues	-	69,997	69,997
Total liabilities	<u>11,264,086</u>	<u>279,565</u>	<u>11,543,651</u>
<b>FUND BALANCES</b>			
Nonspendable	-	98,415	98,415
Committed	3,489,219	-	3,489,219
Assigned	2,751,113	(157,074)	2,594,039
Unassigned	<u>(1,739,113)</u>	<u>-</u>	<u>(1,739,113)</u>
Total fund balances	<u>4,501,219</u>	<u>(58,659)</u>	<u>4,442,560</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 15,765,305</u>	<u>\$ 220,906</u>	<u>\$ 15,986,211</u>
<b>Adjustments for the Statement of Net Position (Exhibit 1)</b>			
Total fund balances			\$ 4,442,560
Capital assets used in governmental activities are not current financial resources, and therefore, are not reported in the funds.			24,227,997
Certain amounts are recognized as expenditures when paid in the fund statements, but are capitalized and recorded in future periods for governmental activities.			578,387
Financial statement elements related to pensions are applicable to future periods and, therefore, are not reported in the funds.			
Deferred outflows related to pensions			11,782,680
Deferred outflows related to other post employment benefit plans			1,579,400
Deferred inflows related to pensions			(8,729,073)
Deferred inflows related to other post employment benefit plans			(780,474)
Net pension liability			(79,688,149)
Net other post employment benefit liability			(19,481,768)
Long-term liabilities, including compensated absences, are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds.			<u>(4,018,771)</u>
Net position of governmental activities			<u>\$ (70,087,211)</u>

## COUNTY OF MONTGOMERY, VIRGINIA

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD  
For the Year Ended June 30, 2019**

	<b>School Operating</b>	<b>School Cafeteria</b>	<b>Total Governmental Funds</b>
<b>REVENUES</b>			
Revenue from use of money and property	\$ 115,163	\$ 16	\$ 115,179
Charges for services	64,076	1,861,520	1,925,596
Recovered costs	1,397,999	-	1,397,999
Intergovernmental	109,772,017	2,178,924	111,950,941
Total revenues	<u>111,349,255</u>	<u>4,040,460</u>	<u>115,389,715</u>
<b>EXPENDITURES</b>			
Instruction	84,923,320	-	84,923,320
Administration, attendance, and health	4,420,165	-	4,420,165
Pupil transportation	4,801,744	-	4,801,744
Operations and maintenance	16,053,126	-	16,053,126
Non-instructional	429,217	-	429,217
School nutrition	-	4,262,597	4,262,597
Total expenditures	<u>110,627,572</u>	<u>4,262,597</u>	<u>114,890,169</u>
Deficiency of revenues over expenditures	<u>721,683</u>	<u>(222,137)</u>	<u>499,546</u>
Net change in fund balances	721,683	(222,137)	499,546
<b>FUND BALANCE AT JULY 1</b>	<u>3,779,536</u>	<u>163,478</u>	<u>3,943,014</u>
<b>FUND BALANCE AT JUNE 30</b>	<u><u>\$ 4,501,219</u></u>	<u><u>\$ (58,659)</u></u>	<u><u>\$ 4,442,560</u></u>

**Reconciliation to the Statement of Activities (Exhibit 2)**

**Net change in fund balances – total governmental funds** \$ 499,546

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. That is the amount by which capital outlay (\$7,168,031) exceeded depreciation (\$1,531,504). 5,636,527

Governmental funds report pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.

Employer pension contributions 8,540,225  
Pension expense (5,701,121)

Governmental funds report other postemployment benefit contributions as expenditures.

However, in the statement of activities, the cost of other postemployment benefits earned net of employee contributions is reported as other postemployment benefits expense.

Employer other postemployment benefit contributions 937,901  
Other postemployment benefit expense (968,242)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. (193,431)

**Change in net position of governmental activities** \$ 8,751,405

## COUNTY OF MONTGOMERY, VIRGINIA

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –  
BUDGET AND ACTUAL – CASH BASIS  
DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD  
For the Year Ended June 30, 2019**

	School Operating				School Cafeteria			
	Budgeted Amounts			Variance with Final Budget Positive (Negative)	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual		Original	Final	Actual	
<b>REVENUES</b>								
Revenue from use of money and property	\$ 50,000	\$ 50,000	\$ 115,163	\$ 65,163	\$ -	\$ -	\$ 16	\$ 16
Charges for services	-	-	64,076	64,076	2,206,710	2,206,710	1,856,640	(350,070)
Recovered costs	659,938	1,311,000	1,397,999	86,999	-	-	-	-
Intergovernmental	108,261,743	114,206,788	108,923,155	(5,283,633)	2,377,996	2,377,996	2,178,924	(199,072)
Total revenues	108,971,681	115,567,788	110,500,393	(5,067,395)	4,584,706	4,584,706	4,035,580	(549,126)
<b>EXPENDITURES</b>								
Instruction	83,925,535	87,630,595	84,119,698	3,510,897	-	-	-	-
Administration, attendance, and health	4,454,662	4,581,111	4,447,057	134,054	-	-	-	-
Pupil transportation	4,986,391	5,335,137	4,801,338	533,799	-	-	-	-
Operations and maintenance	15,285,559	17,551,411	15,982,022	1,569,389	-	-	-	-
Non-instructional	319,534	469,534	428,596	40,938	-	-	-	-
School nutrition	-	-	-	-	4,584,706	4,584,706	4,240,266	344,440
Total expenditures	108,971,681	115,567,788	109,778,711	5,789,077	4,584,706	4,584,706	4,240,266	344,440
Excess of revenues over expenditures	\$ -	\$ -	\$ 721,682	\$ 721,682	\$ -	\$ -	\$ (204,686)	\$ (204,686)

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## **SUPPORTING SCHEDULE**

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**SCHEDULE 1**

**COUNTY OF MONTGOMERY, VIRGINIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
Year Ended June 30, 2019**

<b><u>Federal Grantor/Pass-through Grantor (Commonwealth of Virginia)/Program Title</u></b>	<b><u>Federal CFDA Number</u></b>	<b><u>Pass-through Payments to Subrecipients</u></b>	<b><u>Federal Expenditures</u></b>	<b><u>Department Totals</u></b>
<u>Department of Agriculture:</u>				
<u>Pass-through Payments:</u>				
<u>Department of Social Services:</u>				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	\$ -	\$ 638,498	
<u>Department of Agriculture and Consumer Services:</u>				
Child Nutrition Cluster - National School Lunch Program	10.555	-	276,297	
<u>Department of Education:</u>				
Child Nutrition Cluster - School Breakfast Program	10.553	-	580,070	
Child Nutrition Cluster - National School Lunch Program	10.555	-	1,530,944	
Schools and Roads - Grants to States	10.665	-	22,293	
Total Department of Agriculture				<u>3,048,102</u>
<u>Department Of Homeland Security:</u>				
<u>Pass-through Payments:</u>				
<u>Department of Emergency Management:</u>				
2017 Supplemental Local Emergency Management Performace Grant	97.042	-	9,177	
2018 Local Emergency Management Performance Grant	97.042	-	14,364	
2017 State Homeland Security Program (SHSP)	97.067	-	5,164	
2018 State Homeland Security Program (SHSP)	97.067	-	22,612	
Total Department of Homeland Security				<u>51,317</u>
<u>Department Of Justice:</u>				
<u>Pass-through Payments:</u>				
<u>Department of Criminal Justice Services:</u>				
Crime Victim Assistance	16.575	-	157,697	
Total Department of Justice				<u>157,697</u>
<u>Department of Transportation:</u>				
<u>Pass-through Payments:</u>				
<u>Department of Transportation:</u>				
Safe Routes to Schools	20.205	-	17,330	
<u>Virginia Department of Transportation:</u>				
Highway Planning and Construction	20.205	12,554	12,554	
<u>Department of Motor Vehicles:</u>				
State and Community Highway Safety	20.600	-	21,635	
Total Department of Transportation				<u>51,519</u>
<u>Department of Education:</u>				
<u>Pass-through Payments:</u>				
<u>Department of Education:</u>				
Title I: State Agency Program for Neglected and Delinquent Children	84.013	-	1,204	
Career and Technical Education - Basic Grants to States	84.048	-	127,289	
English Language Acquisition State Grants	84.365	-	29,328	
Student Support and Academic Enrichment Program	84.424	-	86,552	
Supporting Effective Instruction State Grants	84.367	-	317,850	
Title I, Part A Cluster				
Title I: Grants to Local Educational Agencies	84.010	-	1,533,300	
Special Education Cluster (IDEA)				
Special Education - Grants to States	84.027	-	1,709,711	
Special Education - Preschool Grants	84.173	-	59,169	
Total Department of Education				<u>3,864,403</u>

**SCHEDULE 1**

**COUNTY OF MONTGOMERY, VIRGINIA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
Year Ended June 30, 2019**

<b><u>Federal Grantor/Pass-through Grantor (Commonwealth of Virginia)/Program Title</u></b>	<b><u>Federal CFDA Number</u></b>	<b><u>Pass-through Payments to Subrecipients</u></b>	<b><u>Federal Expenditures</u></b>	<b><u>Department Totals</u></b>
<u>Department of Housing and Community Development</u>				
<u>Direct Payments:</u>				
Community Development Block Grants	14.218	\$ -	\$ 792,947	
Total Department of Housing and Community Development				<u>792,947</u>
<u>Department of Health and Human Services:</u>				
<u>Direct Payments:</u>				
Medical Assistance Program	93.778	-	447,187	
<u>Pass-through Payments:</u>				
<u>Department of Aging:</u>				
Support Services - Title III, Part B - Grants for Supportive Services Senior Centers	93.044	-	49,393	
<u>Department of Education:</u>				
Substance Abuse and Mental Health Services - Projects of Regional and National Significance	93.243	-	375,551	
<u>Department of Social Services:</u>				
Promoting Safe and Stable Families	93.556	-	22,924	
Temporary Assistance to Needy Families	93.558	-	487,739	
Refugee and Entrant Assistance	93.566	-	266	
Low-Income Home Energy Assistance	93.568	-	77,596	
Chafee Education and Training Vouchers Program	93.599	-	1,928	
Child Welfare Services - State Grants	93.645	-	553	
Foster Care - Title IV-E	93.658	-	355,212	
Adoption Assistance	93.659	-	518,774	
Social Service Block Grant	93.667	-	418,400	
Chafee Foster Care Independence Program	93.674	-	4,864	
Children's Health Insurance Program	93.767	-	14,672	
Medical Assistance Program	93.778	-	709,917	
<u>CCDF Cluster</u>				
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	-	85,299	
Total Department of Health and Human Services				<u>3,570,275</u>
Total Expenditures of Federal Awards				<u>\$ 11,536,260</u>

Note 1. Basis of Accounting  
This schedule was prepared on the budgetary (cash) basis.

Note 2. Nonmonetary Assistance  
Nonmonetary assistance is reported in the Schedule of Federal Awards at the fair market value of the food commodities or food stamps disbursed. At June 30, 2019, the School Board had food commodities totaling \$276,297 in inventory.

Note 3: Subgrantee  
The federal expenditures for the Highway Planning and Construction program include a grant to the Town of Christiansburg, Virginia, totaling \$12,554.

Note 4: De Minimis Indirect Cost Rate  
The entity did not elect to use the 10% de minimis indirect cost rate.

Note 5: Outstanding Loan Balances  
At June 30, 2019, the County had no outstanding loan balances requiring continuing disclosure.



# STATISTICAL SECTION

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*This part of the County of Montgomery's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.*

<b><u>Contents</u></b>	<b><u>Table</u></b>
<b>Financial Trends</b> These tables contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	<b>1-4</b>
<b>Revenue Capacity</b> These tables contain information to help the reader assess the factors affecting the County's ability to generate its property and sales taxes.	<b>5-8</b>
<b>Debt Capacity</b> These tables present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	<b>9-11</b>
<b>Demographic and Economic Information</b> These tables offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.	<b>12-13</b>
<b>Operating Information</b> These schedules contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services it provides and the activities it performs.	<b>14-15</b>

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year. The County implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.



**TABLE 1**

**County of Montgomery, Virginia**  
**Net Position by Component**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

	Fiscal Year									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Governmental activities</b>										
Net investments in capital assets	\$ 120,380,197	\$ 108,865,524	\$ 101,103,840	\$ 106,790,331	\$ 99,224,847	\$ 94,390,089	\$ 83,053,651	\$ 71,071,547	\$ 55,233,037	\$ 47,134,545
Restricted	4,290,781	2,653,992	3,422,137	3,370,622	9,057,768	9,207,023	9,741,835	9,734,620	11,146,947	11,146,947
Unrestricted	50,833,284	46,583,071	41,482,649	21,079,416	8,962,437	16,446,049	19,018,360	19,612,113	24,369,885	22,316,253
Total governmental activities net position	<u>\$ 175,504,262</u>	<u>\$ 158,102,587</u>	<u>\$ 146,008,626</u>	<u>\$ 131,240,369</u>	<u>\$ 117,245,052</u>	<u>\$ 120,043,161</u>	<u>\$ 111,813,846</u>	<u>\$ 100,418,280</u>	<u>\$ 90,749,869</u>	<u>\$ 80,597,745</u>

\* GASB Statement No. 75 was adopted in fiscal year 2018. Information for previous years presented is unavailable.

TABLE 2

**County of Montgomery, Virginia**  
**Change in Net Position by Component**  
**Last Ten Fiscal Years**  
(accrual basis of accounting)

	Fiscal Year									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Expenses</b>										
<b>Governmental activities</b>										
General government	\$ 6,955,344	\$ 7,026,591	\$ 6,710,269	\$ 6,628,073	\$ 7,355,412	\$ 7,803,244	\$ 6,839,318	\$ 6,825,896	\$ 7,725,594	\$ 9,074,011
Judicial administration	3,163,636	3,180,741	3,284,719	3,085,442	2,972,436	3,271,384	3,243,491	2,207,787	2,784,098	3,077,193
Public safety	15,445,214	14,979,387	15,607,399	16,501,276	16,075,298	15,847,489	14,993,461	15,097,206	13,329,812	13,830,467
Public works	8,295,391	7,771,908	7,043,062	6,588,634	6,183,132	5,334,776	5,514,675	4,674,525	5,114,845	5,349,346
Parks, recreation, and cultural	3,295,659	3,261,183	3,161,901	2,923,681	3,004,779	3,319,267	2,899,220	2,940,666	2,872,328	2,881,815
Health and welfare	7,714,872	7,261,426	7,601,479	7,450,377	7,260,389	7,256,247	7,590,977	8,991,736	9,590,573	9,956,048
Community development	3,822,635	6,481,797	2,257,677	2,147,334	2,029,561	1,634,581	1,431,050	1,796,052	1,670,510	1,734,477
Education	58,425,059	61,309,632	53,783,649	50,296,987	47,892,943	46,084,985	43,474,161	40,874,425	41,033,802	34,797,557
Interest on long-term debt	7,004,860	7,551,364	8,170,978	9,487,012	10,224,163	10,747,055	10,947,731	9,450,462	7,303,475	7,501,270
Total governmental activities	<u>\$ 114,122,670</u>	<u>\$ 118,824,029</u>	<u>\$ 107,621,133</u>	<u>\$ 105,108,816</u>	<u>\$ 102,998,113</u>	<u>\$ 101,299,028</u>	<u>\$ 96,934,084</u>	<u>\$ 92,858,755</u>	<u>\$ 91,425,037</u>	<u>\$ 88,202,184</u>
<b>Program Revenues</b>										
<b>Governmental activities</b>										
Charges for services										
Public Safety	\$ 707,011	\$ 845,614	\$ 675,191	\$ 831,545	\$ 554,537	\$ 821,283	\$ 954,882	\$ 805,119	\$ 723,997	\$ 827,458
Public Works	167,080	380,295	346,642	534,602	365,211	128,492	157,054	172,662	305,159	296,302
Other Activities	2,215,560	1,519,573	1,990,012	2,458,491	2,346,584	1,653,852	1,726,342	1,882,013	1,875,981	1,899,073
Operating grants and contributions	14,757,121	15,670,719	13,223,745	13,291,638	13,163,435	13,207,893	12,155,610	13,159,616	13,263,890	15,556,440
Total governmental activities program revenues	<u>\$ 17,846,772</u>	<u>\$ 18,416,201</u>	<u>\$ 16,235,590</u>	<u>\$ 17,116,276</u>	<u>\$ 16,429,767</u>	<u>\$ 15,811,520</u>	<u>\$ 14,993,888</u>	<u>\$ 16,019,410</u>	<u>\$ 16,169,027</u>	<u>\$ 18,579,273</u>
<b>Net (expense) revenue</b>										
Governmental activities	<u>\$ (96,275,898)</u>	<u>\$ (100,407,828)</u>	<u>\$ (91,385,543)</u>	<u>\$ (87,992,540)</u>	<u>\$ (86,568,346)</u>	<u>\$ (85,487,508)</u>	<u>\$ (81,940,196)</u>	<u>\$ (76,839,345)</u>	<u>\$ (75,256,010)</u>	<u>\$ (69,622,911)</u>
<b>General Revenues and Other Changes in Net Position</b>										
<b>Governmental activities</b>										
Taxes										
Property taxes	\$ 93,371,101	\$ 88,892,123	\$ 86,548,199	\$ 83,468,082	\$ 80,635,361	\$ 78,850,329	\$ 75,751,806	\$ 69,685,628	\$ 63,793,078	\$ 60,083,722
Sales taxes	9,781,761	9,275,276	9,101,542	8,904,969	8,579,451	7,965,976	7,982,843	7,742,363	7,218,180	6,889,322
Other taxes	1,985,345	2,106,997	1,842,352	1,922,210	1,719,851	1,720,268	1,767,152	1,554,693	1,509,326	1,529,808
Utility taxes	1,688,319	1,829,801	1,765,984	1,790,892	1,824,174	1,825,809	1,847,570	1,807,321	1,877,600	1,856,684
Intergovernmental revenue not restricted	5,441,726	5,235,422	5,236,670	5,266,575	5,300,522	5,097,685	5,317,374	5,119,304	5,010,686	5,117,860
Investment earnings	1,409,321	6,776,236	1,659,053	635,129	408,393	630,330	669,017	598,447	749,264	1,554,529
Transfers	-	-	-	-	-	-	-	-	5,250,000	-
Total governmental activities	<u>\$ 113,677,573</u>	<u>\$ 114,115,855</u>	<u>\$ 106,153,800</u>	<u>\$ 101,987,857</u>	<u>\$ 98,467,752</u>	<u>\$ 96,090,397</u>	<u>\$ 93,335,762</u>	<u>\$ 86,507,756</u>	<u>\$ 85,408,134</u>	<u>\$ 77,031,925</u>
<b>Changes in Net Position</b>										
Governmental activities	<u>\$ 17,401,675</u>	<u>\$ 13,708,027</u>	<u>\$ 14,768,257</u>	<u>\$ 13,995,317</u>	<u>\$ 11,899,406</u>	<u>\$ 10,602,889</u>	<u>\$ 11,395,566</u>	<u>\$ 9,668,411</u>	<u>\$ 10,152,124</u>	<u>\$ 7,409,014</u>

TABLE 3

**County of Montgomery, Virginia**  
**Fund Balances - Governmental Funds**  
**Last Ten Fiscal Years**  
(modified accrual basis of accounting)

## Post-GASB 54 Implementation

	2019	2018	2017	2016	2015	2014	2013	2012	2011
General Fund									
Nonspendable	\$ 6,154,603	\$ 7,147,881	\$ 6,392,736	\$ 6,392,736	\$ 6,392,736	\$ 6,142,736	\$ 6,142,736	\$ 6,142,736	\$ 6,390,102
Restricted	1,600,823	2,163,916	1,440,932	1,405,595	633,493	246,442	198,007	218,640	163,400
Committed	5,099,192	4,869,635	4,295,900	2,997,137	2,629,271	1,104,829	811,116	1,231,209	1,637,026
Assigned	11,601,203	10,895,212	8,883,210	10,686,220	8,006,468	6,658,479	4,983,773	2,623,848	2,153,987
Unassigned	33,988,214	25,502,336	21,520,152	21,458,825	21,285,382	22,579,254	31,558,055	29,937,993	23,049,803
Total general fund	<u>\$ 58,444,035</u>	<u>\$ 50,578,980</u>	<u>\$ 42,532,930</u>	<u>\$ 42,940,513</u>	<u>\$ 38,947,350</u>	<u>\$ 36,731,740</u>	<u>\$ 43,693,687</u>	<u>\$ 40,154,426</u>	<u>\$ 33,394,318</u>
All other Governmental Funds									
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted	2,689,958	2,653,992	3,422,137	6,390,843	15,413,668	37,782,191	60,069,709	134,256,303	62,573,977
Committed	14,072,490	17,976,106	21,089,287	13,552,955	10,724,002	-	-	-	-
Assigned	-	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-	-
Total all other Governmental Funds	<u>\$ 16,762,448</u>	<u>\$ 20,630,098</u>	<u>\$ 24,511,424</u>	<u>\$ 19,943,798</u>	<u>\$ 26,137,670</u>	<u>\$ 37,782,191</u>	<u>\$ 60,069,709</u>	<u>\$ 134,256,303</u>	<u>\$ 62,573,977</u>

## Pre-GASB 54 Implementation

	2010
General Fund	
Reserved	\$ 8,653,644
Unreserved	26,258,463
Total general fund	<u>\$ 34,912,107</u>
All Other Governmental Funds	
Reserved	\$ 30,943,646
Unreserved, reported in:	
Special revenue funds	-
Capital projects funds	44,433,277
Debt service funds	-
Total all other Governmental Funds	<u>\$ 75,376,923</u>

TABLE 4

**County of Montgomery, Virginia**  
**Changes in Fund Balances - Governmental Funds**  
**Last Ten Fiscal Years**  
(modified accrual basis of accounting)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Revenues</b>										
Taxes	\$ 107,042,540	\$ 102,097,460	\$ 98,690,096	\$ 96,405,280	\$ 92,947,129	\$ 90,126,172	\$ 87,359,604	\$ 80,674,800	\$ 73,694,467	\$ 70,761,455
Permits, privilege fees, and licenses	566,058	713,849	579,676	608,481	803,833	736,908	784,979	772,968	666,849	768,341
Fines and forfeitures	66,488	45,564	31,116	59,412	122,265	129,993	134,154	130,919	116,968	109,471
Revenue from use of money and property	1,571,938	6,912,778	2,611,393	642,093	1,403,653	847,556	672,961	598,447	749,264	1,554,529
Charges for services	711,012	731,612	797,051	533,870	491,921	632,447	678,997	698,281	733,701	767,029
Other	1,746,093	1,254,457	1,604,002	2,622,875	1,236,464	1,104,276	1,255,148	1,293,861	1,393,796	1,377,993
Intergovernmental	20,198,848	20,906,141	18,460,415	18,558,211	18,463,956	18,305,578	17,472,984	18,278,921	18,274,576	20,674,300
Total revenues	131,902,977	132,661,861	122,773,749	119,430,222	115,469,221	111,882,930	108,358,827	102,448,197	95,629,621	96,013,118
<b>Expenditures</b>										
General government	8,161,757	7,854,280	7,577,451	7,258,386	8,143,965	8,360,028	6,646,567	6,696,527	7,659,535	7,699,271
Judicial administration	3,377,188	3,289,505	3,308,287	3,173,484	3,307,130	3,263,725	3,216,924	2,183,562	2,760,189	3,035,865
Public safety	15,827,848	15,131,067	15,251,116	16,261,029	15,518,087	15,791,071	14,235,137	14,258,983	12,729,447	13,445,144
Public works	5,628,434	4,990,527	4,799,802	4,528,292	4,364,754	4,097,717	3,699,143	3,718,932	4,286,792	3,961,336
Parks, recreation, and cultural	3,372,762	3,245,857	3,197,230	2,989,271	3,042,563	3,318,180	2,868,281	2,926,645	2,807,902	2,821,921
Health and welfare	8,066,229	7,575,530	7,677,724	7,627,835	7,456,915	7,224,463	7,597,546	8,921,480	9,609,463	9,938,623
Education	47,473,143	45,356,395	46,859,043	43,841,697	42,766,205	41,136,639	40,082,257	37,540,554	37,065,839	32,813,321
Community development	3,754,882	3,970,487	2,248,407	2,131,661	1,919,458	1,626,977	1,393,140	1,564,984	1,365,242	1,436,161
Capital projects	10,163,401	14,290,730	4,387,690	4,159,785	13,956,949	31,864,447	74,446,535	40,969,360	30,369,502	27,406,729
Debt service										
Principal	14,835,199	15,023,887	15,656,725	14,561,166	13,980,224	13,495,643	12,944,479	11,386,500	11,218,254	9,993,084
Interest and other costs	7,244,729	7,768,872	8,625,448	9,940,225	10,551,067	10,953,505	11,876,151	7,214,788	7,878,024	7,902,498
Total expenditures	127,905,572	128,497,137	119,588,923	116,472,831	125,007,317	141,132,395	179,006,160	137,382,315	127,750,189	120,453,953
Excess of revenues over (under) expenditures	3,997,405	4,164,724	3,184,826	2,957,391	(9,538,096)	(29,249,465)	(70,647,333)	(34,934,118)	(32,120,568)	(24,440,835)
<b>Other Financing Sources (Uses)</b>										
Proceeds from borrowing	-	-	64,605,000	32,835,000	11,572,000	-	-	101,115,000	26,075,000	21,598,145
Bond premium	-	-	12,512,126	6,459,242	-	-	-	12,261,552	181,804	-
Premium on called bonds	-	-	-	-	-	-	-	-	(1,026,966)	-
Payments to bond escrow agents	-	-	(76,141,909)	(44,452,342)	(11,462,815)	-	-	-	(12,680,005)	(14,120,000)
Contributions from component unit	-	-	-	-	-	-	-	-	5,250,000	-
Transfers in	6,214,420	10,325,691	8,897,271	3,938,560	3,579,323	9,677,754	1,877,120	2,812,359	5,091,622	4,109,521
Transfers out	(6,214,420)	(10,325,691)	(8,897,271)	(3,938,560)	(3,579,323)	(9,677,754)	(1,877,120)	(2,812,359)	(5,091,622)	(4,109,521)
Total other financing sources (uses)	-	-	975,217	(5,158,100)	109,185	-	-	113,376,552	17,799,833	7,478,145
Net change in fund balances	\$ 3,997,405	\$ 4,164,724	\$ 4,160,043	\$ (2,200,709)	\$ (9,428,911)	\$ (29,249,465)	\$ (70,647,333)	\$ 78,442,434	\$ (14,320,735)	\$ (16,962,690)
Debt service as a percentage of noncapital expenditures	18.15%	18.13%	21.11%	21.96%	22.43%	22.84%	23.80%	19.11%	19.47%	19.02%

**TABLE 5**

**County of Montgomery, Virginia**  
**Assessed Value and Actual Value of Taxable Property**  
**Last Ten Fiscal Years**

Fiscal Year	Real Estate	Personal Property and Mobile Homes	Machinery and Tools	Merchant's Capital	Public Service	Total Assessed Value	Total Direct Tax Rate *
2019	\$8,658,132,300	\$783,624,291	\$157,427,985	\$46,298,438	\$ 271,118,996	\$ 9,916,602,010	\$ 8.31
2018	\$ 7,918,750,500	\$ 760,903,050	\$ 148,340,969	\$ 43,636,444	\$ 264,526,997	\$ 9,136,157,960	\$ 8.31
2017	\$ 7,802,249,900	\$ 737,004,452	\$ 151,956,796	\$ 42,866,162	\$ 248,496,706	\$ 8,982,574,016	\$ 8.31
2016	\$ 7,677,904,800	\$ 664,821,240	\$ 129,605,659	\$ 41,233,623	\$ 251,993,438	\$ 8,765,558,760	\$ 8.31
2015	\$ 7,541,394,700	\$ 664,804,040	\$ 129,605,659	\$ 41,233,623	\$ 273,923,820	\$ 8,650,961,842	\$ 8.31
2014	\$ 7,297,499,100	\$ 648,612,838	\$ 128,710,287	\$ 40,709,267	\$ 252,755,710	\$ 8,368,287,202	\$ 8.31
2013	\$ 7,236,381,500	\$ 615,927,418	\$ 122,801,871	\$ 36,729,664	\$ 217,589,620	\$ 8,229,430,073	\$ 8.31
2012	\$ 7,187,287,200	\$ 597,697,604	\$ 121,643,809	\$ 31,231,378	\$ 229,863,391	\$ 8,167,723,382	\$ 8.19
2011	\$ 7,159,568,600	\$ 564,429,352	\$ 113,349,970	\$ 30,263,200	\$ 207,151,562	\$ 8,074,762,684	\$ 8.07
2010	\$ 6,932,701,500	\$ 555,498,413	\$ 114,428,458	\$ 29,055,945	\$ 196,055,790	\$ 7,827,740,106	\$ 8.06

**Notes:** Property is assessed at full market value. Properties are reassessed once every four years.

\* Per \$100 of assessed value.

Source: Assessor's Office

**TABLE 6**

**County of Montgomery, Virginia  
Property Tax Rates  
Last Ten Calendar Years**

Calendar Year	County of Montgomery Real Estate	Town of Christiansburg Real Estate	Town of Blacksburg Real Estate	Total Rate for Christiansburg Residents	Total Rate for Blacksburg Residents
2019	0.8900	0.1600	0.2600	1.0500	1.1500
2018	0.8900	0.1600	0.2600	1.0500	1.1500
2017	0.8900	0.1600	0.2500	1.0500	1.1400
2016	0.8900	0.1600	0.2500	1.0500	1.1400
2015	0.8900	0.1600	0.2500	1.0500	1.1400
2014	0.8900	0.1300	0.2200	1.0200	1.1100
2013	0.8900	0.1300	0.2200	1.0200	1.1100
2012	0.8700	0.1126	0.2200	0.9826	1.0900
2011	0.7500	0.1126	0.2200	0.8626	0.9700
2010	0.7400	0.1126	0.2200	0.8526	0.9600

Calendar Year	Real Estate	Personal Property	Machinery and Tools	Merchants Capital	Total Direct Rate
2019	0.89	2.55	1.82	3.05	8.31
2018	0.89	2.55	1.82	3.05	8.31
2017	0.89	2.55	1.82	3.05	8.31
2016	0.89	2.55	1.82	3.05	8.31
2015	0.89	2.55	1.82	3.05	8.31
2014	0.89	2.55	1.82	3.05	8.31
2013	0.89	2.55	1.82	3.05	8.31
2012	0.87	2.45	1.82	3.05	8.19
2011	0.75	2.45	1.82	3.05	8.07
2010	0.74	2.45	1.82	3.05	8.06

Rates are per \$100 of assessed value.



TABLE 7

**County of Montgomery, Virginia**  
**Comparison of Tax Rates for Montgomery County and Surrounding Localities**  
**Prior Calendar Year**

Locality	CY 2018		CY 2017	
	Real Estate Tax Rate	Personal Property Tax Rate	Real Estate Tax Rate	Personal Property Tax Rate
Montgomery County	\$0.89/\$100	\$2.55/\$100	\$0.89/\$100	\$2.55/\$100
Craig County	\$0.59/\$100	\$3.50/\$100	\$0.56/\$100	\$3.00/\$100
Roanoke County	\$1.09/\$100	\$3.50/\$100	\$1.09/\$100	\$3.50/\$100
Floyd County	\$0.60/\$100	\$2.95/\$100	\$0.55/\$100	\$2.95/\$100
Pulaski County	\$0.77/\$100	\$2.35/\$100	\$0.64/\$100	\$2.35/\$100
Giles County	\$0.63/\$100	\$1.98/\$100	\$0.63/\$100	\$1.98/\$100
City of Radford	\$0.76/\$100	\$2.44/\$100	\$0.76/\$100	\$2.44/\$100
City of Salem	\$1.18/\$100	\$3.25/\$100	\$1.18/\$100	\$3.25/\$100
City of Roanoke	\$1.22/\$100	\$3.45/\$100	\$1.22/\$100	\$3.45/\$100

TABLE 8

**County of Montgomery, Virginia  
Principal Property Tax Payers  
Current Year and Nine Years Ago**

Taxpayer	Fiscal Year 2019			Fiscal Year 2010		
	Real Estate Assessed Value	Rank	Percentage of Total County Taxable Assessed Value	Real Estate Assessed Value	Rank	Percentage of Total County Taxable Assessed Value
Jeannie Stosser	\$ 181,849,800	1	1.86%	77,240,800	2	0.99%
Foxridge/Harry Hunt III	141,079,700	2	1.80%	68,603,700	3	0.88%
Appalachian Power	129,408,184	3	1.32%	79,243,669	1	1.01%
CAP IX BLACKSBURG LLC	103,194,100	4	1.05%	64,797,500	4	0.83%
Roger Woody	75,815,100	5	0.97%	-		0.00%
Shelor Properties	62,791,100	6	0.64%	54,900,000	5	0.70%
Village at Bburg LLC (was SHP-The Village at Blacksburg LLC)	59,000,000	7	0.60%	-		0.00%
Retreat at Blacksburg LLC	58,000,000	8	0.59%	48,811,500	6	0.62%
Maple Ridge/NW Development	37,617,600	9	0.38%	29,811,000	8	0.38%
Blacksburg APF Partners LLC (was Fairmount NB Blacksburg)	31,908,000	10	0.33%	22,531,900	11	0.29%
Kroger	30,545,300	11	0.31%	22,405,700	12	0.29%
BSE AH Blacksburg APTS LLC	28,000,000	12	0.29%	19,108,600	13	0.24%
Centro Heritage Spradlin Farm LLC	26,450,100	13	0.27%	27,372,900	9	0.35%
NVR Investments LLC (was PR New River LLC)	23,000,000	14	0.24%	23,250,700	10	0.30%
Verizon	22,425,200	15	0.23%	42,839,061	7	0.55%
	<u>\$ 1,011,084,184</u>		<u>10.89%</u>	<u>\$ 580,917,030</u>		<u>7.42%</u>

Source: Assessor's Office

**TABLE 9**

**County of Montgomery, Virginia  
Property Tax Levies and Collections  
Last Ten Fiscal Years**

Fiscal Year Ended June 30,	Taxes Levied for the Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy *
2019	\$ 95,892,716	\$ 94,291,075	98.33%	\$ -	\$ 94,291,075	98.33%
2018	91,294,308	89,655,298	98.20%	1,388,678	91,043,976	99.73%
2017	89,666,096	87,107,903	97.15%	2,580,761	89,688,664	100.03%
2016	86,189,045	84,989,258	98.61%	1,999,263	86,988,521	100.93%
2015	84,688,412	82,375,988	97.27%	1,940,083	84,316,071	99.56%
2014	82,261,271	80,650,339	98.04%	1,872,633	82,522,972	100.32%
2013	79,883,115	78,623,115	98.42%	2,062,479	80,685,594	101.00%
2012	73,613,538	72,812,497	98.91%	1,727,605	74,540,102	101.26%
2011	70,260,817	66,804,327	95.08%	1,711,294	68,515,621	97.52%
2010	67,027,509	63,697,514	95.03%	1,065,042	64,762,556	96.62%

Note:

\* For years over 100% more collected than levied due to subsequent adjustments to the tax owed.

TABLE 10

**County of Montgomery, Virginia**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**

Fiscal Year	General Bonded Debt				Other Governmental Activities Debt		
	General Obligation Bonds*	Total General Bonded Debt	Percentage of Actual Value of Taxable Property	Per Capita	Lease Revenue Bonds*	Literary Fund Loans	Refunding Bonds*
2019	\$ 33,560,079	\$ 33,560,079	0.34%	337.51	\$ 6,240,933	\$ 750,000	\$ 116,604,868
2018	39,633,154	39,633,154	0.43%	402.13	7,476,976	1,000,000	125,600,733
2017	45,386,023	45,386,023	0.51%	460.30	12,449,589	1,250,000	130,542,488
2016	115,914,753	115,914,753	1.32%	1,187.01	17,406,657	1,500,000	59,707,545
2015	129,541,482	129,541,482	1.50%	1,329.93	63,447,580	1,750,000	19,330,973
2014	134,869,888	134,869,888	1.61%	1,401.87	68,819,486	2,000,000	23,337,107
2013	150,161,991	150,161,991	1.82%	1,570.31	73,629,273	2,250,000	26,993,072
2012	155,269,999	155,269,999	1.90%	1,634.49	78,398,328	2,500,000	31,075,193
2011	35,242,208	35,242,208	0.44%	373.36	83,128,304	2,750,000	33,662,593
2010	22,894,924	22,894,924	0.29%	250.51	103,020,784	3,004,140	22,415,156

Fiscal Year	Total Primary Government	Percentage of Personal Income	Per Capita
2019	\$ 157,155,880	3.80%	\$ 1,580
2018	173,710,863	4.47%	1,762
2017	189,628,100	5.00%	1,923
2016	194,528,955	5.22%	1,940
2015	214,070,035	6.01%	2,181
2014	229,026,481	7.77%	2,351
2013	253,034,336	9.18%	2,614
2012	267,243,520	9.96%	2,773
2011	154,783,105	6.57%	1,739
2010	151,335,004	6.51%	1,759

\*includes issuance premiums and debt service reserves

**Notes:** Details regarding the County's outstanding debt can be found in the Notes to Financial Statements.

TABLE 11

**County of Montgomery, Virginia  
Pledged Revenue Coverage  
Last Ten Fiscal Years**

Fiscal Year	Gross Revenue		Less: Operating Expenses		Net Available Revenue	Debt Service		Coverage
						Principal	Interest	
2019	\$	4,133,811	\$	3,623,286	\$ 510,525	\$ 291,168	\$ 118,417	1.25
2018		4,644,378		3,056,795	1,587,583	284,033	125,553	3.88
2017		3,753,544		3,066,780	686,764	272,828	129,901	1.71
2016		3,836,886		3,143,413	693,473	266,231	136,497	1.72
2015		3,997,594		3,033,109	964,485	259,795	142,935	2.39
2014		3,527,623		3,008,595	519,028	253,513	149,215	1.29
2013		4,792,122		2,845,324	1,946,798	344,383	221,253	3.44
2012		4,074,962		2,705,003	1,369,959	215,442	252,764	2.93
2011		3,857,490		2,685,634	1,171,856	204,973	258,159	2.53
2010		3,402,690		2,895,875	506,815	194,334	264,346	1.10

Beginning in fiscal year 2016, the Montgomery County Public Service Authority was disclosed as a discretely presented component unit instead of a blended component unit.

**Notes:** Details regarding the County's outstanding debt can be found in the Notes to Financial Statements.

TABLE 12

**County of Montgomery, Virginia  
Demographic Statistics  
Last Ten Fiscal Years**

<b>Fiscal Year Ended</b>	<b>Population</b>	<b>Total Personal Income</b>	<b>Per Capita Personal Income</b>	<b>Public School Enrollment</b>	<b>Unemployment Rate</b>
2019	99,433	\$ 4,140,756,000	\$ 41,643	9,703	3.30%
2018	98,559	3,883,843,000	39,406	9,637	3.50%
2017	98,602	3,795,651,000	38,495	9,487	4.20%
2016	97,653	3,626,967,000	37,141	9,488	4.30%
2015	97,405	3,534,206,000	36,284	9,427	5.50%
2014	96,207	2,909,743,645	30,245	9,484	5.50%
2013	95,626	2,723,370,463	28,479	9,474	6.50%
2012	94,996	2,645,068,624	27,844	9,406	6.40%
2011	94,392	2,499,233,000	26,477	9,345	7.40%
2010	91,394	2,470,786,962	27,034	9,494	7.00%

Note: Population, school enrollment, and unemployment figures are based on fiscal years ending June 30. Per Capita Income is as of December 31.

Source: Population, personal income, and unemployment - Economic Development Department  
Public school enrollment - School Board Administration

TABLE 13

**County of Montgomery, Virginia  
Principal Employers  
Current Year and Nine Years Ago**

Employer	Fiscal Year 2019		Fiscal Year 2010	
	Number of Employees	Rank	Number of Employees	Rank
Virginia Polytechnic Institute and State University	5,000 and over	1	5,000 and over	1
Virginia Tech Corporate Research Center	1,000 to 4,999	2	1,000 to 4,999	3
Montgomery County School Board	1,000 to 4,999	3	1,000 to 4,999	2
Moog Inc	1,000 to 4,999	5	500 to 999	6
Carilion New River Valley Medical Center	500 to 999	4	500 to 999	7
BAE Systems	500 to 999	6	-	
LewisGale Hospital Montgomery	500 to 999	7	500 to 999	9
New River Valley Community Services	500 to 999	8	-	
Federal Mogul Corp	500 to 999	9	-	
Rowe Furniture Manufacturing	500 to 999	10	500 to 999	8
Alliant TechSystems	1 to 499	-	1,000 to 4,999	4
Hubble Lighting, Inc.	1 to 499	-	1 to 499	10
Dish Network	1 to 499	-	500 to 999	5

TABLE 14

**County of Montgomery, Virginia**  
**Full-Time Equivalent County Government Employees by Function/Program**  
**Last Ten Fiscal Years**

<b>Function/Program</b>	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>General government</b>										
County Administration	13.00	13.50	13.50	13.50	13.50	14.50	13.50	13.50	13.50	13.50
Information management services	9.50	9.50	9.50	9.50	9.50	9.50	9.50	9.50	8.50	9.50
Finance	9.00	10.00	9.50	9.50	9.50	9.50	7.50	8.50	8.50	8.50
Purchasing	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Commissioner of Revenue	14.00	14.00	14.00	13.00	13.00	13.00	13.00	14.00	14.00	19.00
Treasurer	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00	17.00
Other	6.00	7.50	7.50	7.50	7.50	7.50	7.00	6.50	6.50	7.50
<b>Public Safety</b>										
Sheriff	125.50	125.50	124.50	130.50	130.50	130.50	130.50	130.50	121.50	124.50
Animal control	3.75	4.25	4.25	4.25	4.25	4.25	4.25	4.25	4.25	4.25
Animal care and adoption center	7.50	7.00	-	-	-	-	-	-	-	-
Inspections	5.00	5.00	5.00	5.00	5.00	4.00	4.00	5.00	5.00	5.00
Judicial	24.00	23.00	23.00	23.00	23.00	23.00	23.00	23.00	23.00	23.00
Refuse collection	10.40	14.00	14.00	14.60	14.60	16.40	17.00	19.40	22.40	23.00
<b>Other public works</b>										
Engineering	2.00	2.00	1.00	1.00	1.00	2.00	2.00	2.00	2.00	2.00
Building and grounds	7.00	7.00	7.00	7.00	7.00	7.00	6.00	6.00	8.00	9.00
Housekeeping	11.00	11.00	11.00	10.00	10.00	10.00	10.00	9.00	8.00	9.00
Other	8.00	6.00	6.00	5.00	5.00	5.00	6.00	3.00	3.00	3.00
Parks, recreation, and cultural	11.00	11.00	9.00	9.00	8.00	8.00	7.00	7.00	7.00	7.00
Library	19.50	19.50	19.00	19.75	20.00	20.00	20.50	20.50	20.50	23.88
Water/Sewer	19.00	18.00	18.00	18.00	19.00	17.00	19.00	19.00	18.00	18.00
Health and welfare	68.50	67.50	67.50	67.50	67.50	67.50	68.50	68.50	69.50	70.50
Community development	10.00	10.00	9.00	9.00	9.00	9.00	9.00	10.00	10.00	11.00
<b>Total</b>	<b>397.65</b>	<b>399.25</b>	<b>386.25</b>	<b>390.60</b>	<b>390.85</b>	<b>391.65</b>	<b>391.25</b>	<b>393.15</b>	<b>387.15</b>	<b>410.13</b>

Source: County Approved Budget



TABLE 15

**County of Montgomery, Virginia**  
**Operating Indicators by Function/Program**  
**Last Ten Fiscal Years**

<b>Function/Program</b>	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General Government										
Fleet vehicles	250	259	245	247	245	277	251	238	239	233
Judicial Administration										
Sheriff										
Inmates Housed	32,439	32,188	31,808	31,113	32,823	32,819	45,505	42,511	41,691	40,716
Inmate Transports	4,189	3,262	2,814	2,833	3,258	4,075	4,017	3,318	3,317	2,857
Courts Worked	996	866	871	818	818	894	939	927	934	983
Public safety										
Sheriff										
Physical arrests	974	1,166	1,157	1,055	934	1,253	1,460	1,608	1,995	2,141
Traffic violations	1,469	1,085	1,041	3,643	4,475	1,899	2,083	2,435	2,335	2,774
Public works										
Refuse collection										
Refuse collected (pounds per day)	64,931	64,264	64,968	63,298	60,902	62,559	71,359	71,334	74,351	71,212
Recyclables collected (pounds per day)	5,906	5,974	5,916	6,032	5,846	5,804	6,825	6,861	5,892	4,838
* Parks, recreation, and cultural										
Parks and recreation										
Total programs	272	286	251	283	279	276	237	244	241	263
Total registrants	2,051	4,673	4,169	3,883	3,259	2,908	3,137	2,991	2,875	3,104
Joint programs	49	-	-	-	-	-	-	-	-	-
Joint participants	5,160	-	-	-	-	-	-	-	-	-
Pool patrons	16,379	-	-	-	-	-	-	-	-	-
Library										
Volumes in collection	211,970	217,814	237,227	237,603	236,904	237,054	251,261	248,649	244,999	242,243
Total volumes borrowed	674,538	672,417	666,681	675,317	709,250	721,682	745,114	768,931	785,879	871,296
Water										
Number of customer accounts	2,823	2,750	2,732	2,732	2,725	2,720	2,699	2,640	2,616	2,640
Miles of distribution lines	90	93	93	93	93	93	93	93	92	92
Average daily consumption	782,892	678,134	691,141	711,988	733,741	712,801	693,833	697,490	758,384	739,956
Sewer										
Number of customer accounts	1,650	1,544	1,525	1,512	1,503	1,482	1,475	1,408	1,388	1,372
Waste/Water treated (million gallons per year)	283	200	215	181	188	208	172	167	175	222
Average daily consumption	585,149	547,545	588,384	495,975	517,820	570,632	470,306	458,671	479,328	486,030

**Source: County departments**

\* 2018 and prior excludes Pool participants and Multi-Jurisdictional programs.

TABLE 16

**County of Montgomery, Virginia**  
**Capital Asset and Infrastructure Statistics by Function/Program**  
**Last Ten Fiscal Years**

<b><u>Function/Program</u></b>	<b><u>2019</u></b>	<b><u>2018</u></b>	<b><u>2017</u></b>	<b><u>2016</u></b>	<b><u>2015</u></b>	<b><u>2014</u></b>	<b><u>2013</u></b>	<b><u>2012</u></b>	<b><u>2011</u></b>	<b><u>2010</u></b>
Public safety										
Law enforcement vehicles	99	98	97	97	99	93	96	93	96	92
Fire and Rescue stations	10	10	10	10	10	10	10	10	10	10
Parks, recreation, and cultural										
Parks/athletic fields	11	11	10	8	8	8	8	8	8	8
Water and sewage										
Water mains (miles)	90	93	93	93	93	93	93	93	92	92
Sanitary sewers (miles)	64	64	64	64	63	63	63	63	62	62

**Source: County departments**

## COMPLIANCE SECTION

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Honorable Members of the Board of Supervisors  
County of Montgomery, Virginia

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns* and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the aggregate discretely presented component units, and each major fund of the County of Montgomery, Virginia (the "County"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated November 27, 2019.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. **We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2019-001, that we consider to be a material weakness.**

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. **The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.**

## County of Montgomery's Response to Finding

The County's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Brown, Edwards & Company, L.L.P.*

CERTIFIED PUBLIC ACCOUNTANTS

Roanoke, Virginia  
November 27, 2019

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR  
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY  
THE UNIFORM GUIDANCE**

To the Honorable Members of the Board of Supervisors  
County of Montgomery, Virginia

**Report on Compliance for Each Major Federal Program**

We have audited the County of Montgomery, Virginia's (the "County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended June 30, 2019. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

## Report on Compliance for Each Major Federal Program (Continued)

### *Opinion on Each Major Federal Program*

**In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.**

### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. **We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Brown, Edwards & Company, L.L.P.*

CERTIFIED PUBLIC ACCOUNTANTS

Roanoke, Virginia  
November 27, 2019



## COUNTY OF MONTGOMERY, VIRGINIA

### SUMMARY OF COMPLIANCE MATTERS

June 30, 2019

As more fully described in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the County's compliance with certain provisions of the laws, regulations, contracts, and grants shown below.

#### STATE COMPLIANCE MATTERS

##### Code of Virginia

Budget and Appropriation Laws

Cash and Investment Laws

Conflicts of Interest Act

Local Retirement Systems

Debt Provisions

Procurement Laws

Uniform Disposition of Unclaimed Property Act

Inmate Canteen Funds

Comprehensive Services Act

Sheriff Internal Controls

##### State Agency Requirements

Education

Social Services

#### FEDERAL COMPLIANCE MATTERS

##### Compliance Supplement for Single Audits of State and Local Governments

Provisions and conditions of agreements related to federal programs selected for testing.

**COUNTY OF MONTGOMERY, VIRGINIA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**Year Ended June 30, 2019**

**A. SUMMARY OF AUDITOR'S RESULTS**

1. The auditor's report expresses an **unmodified opinion** on the financial statements.
2. **One material weakness** relating to the audit of the financial statements was reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. **No instances of noncompliance** material to the financial statements were disclosed.
4. **No significant deficiencies** relating to the audit of major federal award programs were reported in the Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance.
5. The auditor's report on compliance for the major federal award programs expresses an **unmodified opinion**.
6. The audit disclosed **no audit findings related to major programs**.
7. The programs tested as major are:

<b><u>Name of Program:</u></b>	<b><u>CFDA #</u></b>
Child Nutrition Cluster:	
School Breakfast Program	10.553
National School Lunch Program	10.555
Community Development Block Grants	14.218
Title I Grants to Local Educational Agencies	84.010
Special Education Cluster:	
Special Education – Grants to States	84.027
Special Education – Preschool Grants	84.173

8. The **threshold for** distinguishing Type A and B programs was **\$750,000**.
9. The County was **not** determined to be a **low-risk auditee**.

**COUNTY OF MONTGOMERY, VIRGINIA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**Year Ended June 30, 2019**

**B. FINDINGS – FINANCIAL STATEMENT AUDIT**

**2019-001: Segregation of Duties (Material Weakness)**

*Condition:*

A fundamental concept of internal controls is the separation of duties. No one employee should have access to both physical assets and the related accounting records, or to all phases of a transaction. A proper segregation of duties has not been established in functions related to payroll, accounts payable, accounts receivable, cash disbursements, and financial reporting. This exposes the County and School Board to a heightened risk of misappropriation.

*Recommendation:*

Steps should be taken to eliminate performance of conflicting duties, where possible, or to implement effective compensating controls.

*Management's Response:*

Management concurs. The County and School Board have taken all steps deemed practical and cost beneficial to minimize conflicting duties.

**C. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT**

None noted.

**D. FINDINGS – COMMONWEALTH OF VIRGINIA**

None noted.

**COUNTY OF MONTGOMERY, VIRGINIA**  
**SUMMARY SCHEDULE OF PRIOR AUDIT FINDING**  
**June 30, 2019**

**A. FINDINGS – FINANCIAL STATEMENT AUDIT**

**2007-001: Segregation of Duties (Material Weakness)**

*Condition:*

A fundamental concept of internal controls is the separation of duties. No one employee should have access to both physical assets and the related accounting records, or to all phases of a transaction. A proper segregation of duties has not been established in functions related to payroll, accounts payable, accounts receivable, cash disbursements, and financial reporting. This exposes the County and School Board to a heightened risk of misappropriation.

*Current Status:*

Condition still present.