# County of Mecklenburg, Virginia Comprehensive Annual Financial Report Year Ended June 30, 2019



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# FINANCIAL SECTION





Robin B. Jones, CPA, CFP Denise C. Williams, CPA, CSEP Kimberly W. Jackson, CPA

Sherwood H. Creedle, Emeritus

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors County of Mecklenburg, Virginia

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Mecklenburg, Virginia, as of and for the year ended June 30, 2019 and the related notes to the financial statements, which collectively comprise the County of Mecklenburg, Virginia's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Mecklenburg, Virginia, as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules related to pension and OPEB on pages 1-8, 82-88 and 89-108 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County of Mecklenburg, Virginia's basic financial statements. The combining nonmajor fund and component units' financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The combining nonmajor fund and component units' financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund and component units' financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

Creedle, Jones & associates, P.C.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2019, on our consideration of the County of Mecklenburg, Virginia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County of Mecklenburg, Virginia's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County of Mecklenburg, Virginia's internal control over financial reporting and compliance.

Creedle, Jones & Associates, P.C.

Certified Public Accountants

South Hill, Virginia November 26, 2019

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the County of Mecklenburg, Virginia presents the following discussion and analysis as an overview of the County of Mecklenburg, Virginia's financial activities for the fiscal year ending June 30, 2019. We encourage readers to read this discussion and analysis in conjunction with the County's basic financial statements.

# **Financial Highlights**

At the close of the fiscal year, the assets and deferred outflows of resources of the County, excluding its Component Units, exceeded its liabilities and deferred inflows of resources by \$100,440,920. Of this amount, \$59,823,952 is unrestricted and may be used to meet the government's ongoing obligations to citizens and creditors.

The County's total net position increased by \$10,489,337 during the current fiscal year.

As of June 30, 2019, the County's Governmental Funds reported combined ending fund balances of \$67,305,700, an increase of \$9,775,732 in comparison with the prior year. Approximately 13.8% of this amount is available for spending at the County's discretion (unassigned fund balance).

At the end of fiscal year 2019, the general fund unassigned fund balance was \$9,318,368, or approximately 12.7% of total general fund expenditures.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

# **Government-Wide Financial Statements**

The government-wide financial statements report information about the County as a whole using accounting methods similar to those found in the private sector. They also report the County's net position and how they have changed during the fiscal year.

<u>Statement of Net Position</u>: presents information on all of the County's assets and liabilities. The difference between a) assets and deferred outflows of resources and b) liabilities and deferred inflows of resources can be used as one way to measure the County's financial health or financial condition. Over time, increases or decreases in the net position can be one indicator of whether the County's financial condition is improving or deteriorating. Other nonfinancial factors will also need to be considered, such as changes in the County's property tax base and the condition of County facilities.

<u>Statement of Activities</u>: presents information using the accrual basis accounting method and shows how the County's net position changed during the fiscal year. All of the current year's revenues and expenses are shown in the Statement of Activities, regardless of when cash is received or paid.

The governmental activities of the County include general government administration, judicial administration, public safety, public works, health and welfare, education, parks, recreation and cultural, and community development.

Furthermore, the government-wide financial statements include the Mecklenburg County Public Schools in its annual financial report. Although legally separate, this component unit is important because the County is financially accountable for it. It also includes the Industrial Development Authority of Mecklenburg County, Virginia because it appoints its Board of Directors.

#### **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The County uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the County's most significant funds rather than the County as a whole.

The County has two types of funds:

Governmental Funds - Most of the County's basic services are included in Governmental Funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances remaining at year end that are available for spending. The Governmental Funds financial statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the long-term focus of the government-wide statements, additional information is provided with the fund's financial statements to explain the relationship (or differences). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Capital Outlay Fund, DEQ and Landfill Funds, Children's Services Act Fund, Economic Development Fund, Public Assistance Fund, Microsoft Capital Project, and New School Funds, all of which are considered to be major funds. Data from the other County non-major funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements presented later in this report.

Fiduciary Funds – The County is the trustee, or fiduciary, for the County's agency funds. Agency funds utilize the accrual basis of accounting described in the Governmental Fund presentation. Since by definition, these assets are being held for the benefit of a third party and cannot be used to support activities or obligations of the government, these funds are not incorporated into the government-wide financial statements.

# **Notes to the Basic Financial Statements**

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements.

## Other

In addition to the basic financial statements and accompanying notes, this report also presents certain required and other supplementary information such as budgetary comparison schedules and combining financial statements.

Governmental accounting and reporting standards also require reporting certain information about the County's other postemployment benefits as required supplementary information. The County has elected to include this information within the notes to the basic financial statements.

#### FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

#### **Statement of Net Position**

The following table reflects the condensed Statement of Net Position:

# **Summary of Net Position**

As of June 30, 2019 and 2018

	Primary Government				
	<b>Governmental Activities</b>				
Assets	<u>2019</u>	<u>2018</u>			
Current and other assets	\$ 152,681,658	\$ 109,180,387			
Capital assets (net)	51,273,198	. , ,			
Total Assets	203,954,856	154,139,156			
Deferred Outflows of Resources	1,437,085	1,105,581			
Total Assets and Deferred					
Outflows of Resources	\$ 205,391,941	\$ 155,244,737			
Liabilities					
Current liabilities	\$ 4,882,542	\$ 1,949,141			
Noncurrent liabilities	98,849,377	61,340,906			
Total Liabilities	103,731,919	63,290,047			
Deferred Inflows of Resources	1,219,102	2,003,107			
Net Position					
Net investment in capital assets	40,616,968	39,396,874			
Unrestricted	59,823,952	50,554,709			
Total Net Position	100,440,920	89,951,583			
Total Liabilities, Deferred Inflows					
of Resources, and Net Position	\$ 205,391,941	\$ 155,244,737			

The Commonwealth of Virginia requires that counties, as well as their financial dependent component units, be financed under a single taxing structure. This results in counties issuing debt to finance capital assets, such as public schools, for their component units. For the purpose of this financial statement, the debt and correlating asset (or portion therefore) is recorded as an asset and long-term liability of the primary government. GASB Statement No. 14, *The Financial Reporting Entity*, requires that the primary government and its component units, which make up the total reporting entity, be accounted for separately on the face of the basic financial statements. The net position of the total financial reporting entity best represents the entity's financial position. In the case of the County's reporting entity, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$100,440,920 at June 30, 2019. The portion of the reporting entity's net position, \$40,616,968, reflects investment in capital assets (e.g., land, buildings, and equipment), less the outstanding debt associated with the asset acquisition.

# **Statement of Activities**

The following table summarizes revenues and expenses for the primary government:

# Summary of Changes in Net Position

For the Fiscal Years Ended June 30, 2019 and 2018

	Primary Government <u>Governmental Activities</u>		
		2019	<u>2018</u>
Revenues			
Program Revenues			
Charges for services	\$	1,859,009	\$ 807,787
Operating and capital grants	•	11,040,047	12,357,401
General Revenues			
General property taxes, real and personal	(	69,710,773	57,617,378
Other taxes		6,390,427	5,420,096
Payment from County of Mecklenburg,			
Virginia			
Grants and contributions not restricted			
to specific programs		2,141,836	2,127,628
Unrestricted revenues from use of property		740,426	61,237
Investment earnings		1,809,676	867,043
Miscellaneous		394,143	862,825
Total Revenues	9	94,086,337	80,121,395
Expenses			
General government administration		4,070,708	3,399,616
Judicial administration		2,348,871	2,157,491
Public safety		12,666,896	12,167,327
Public w orks		3,478,791	3,092,946
Health and welfare		5,728,265	5,676,050
Education - community college		16,311	14,533
Education - public school system		15,214,979	16,440,272
Parks, recreation, and cultural		745,273	764,246
Community development - IDA of Mecklenburg			
County, Virginia	;	31,988,980	22,015,720
Community development		2,223,356	3,355,264
Loss on sale of property		1,344,869	-
Interest on long-term debt		3,769,701	221,909
Total Expenses	8	33,597,000	69,305,374
Increase in Net Position		10,489,337	10,816,021
Beginning Net Position	8	39,951,583	79,135,562
Ending Net Position	\$ 10	00,440,920	\$89,951,583

Governmental activities, exclusive of the Component Unit School Board, increased the County's net position by \$10,489,337 for fiscal year 2019. Revenues from governmental activities totaled \$94,086,337. Property taxes comprise the largest source of these revenues, totaling \$69,710,773 or 74% of all governmental activities revenue.

The total cost of all governmental activities for this fiscal year was \$83,597,000. Community development was the County's largest program with expenses totaling \$34,212,336. Education, which totals \$15,231,290, represents the second largest expense.

For the County's governmental activities, the net expense (total cost less fees generated by the activities and program-specific governmental aid) is illustrated in the following table:

#### **Net Cost of Governmental Activities**

For the Fiscal Years Ended June 30, 2019 and 2018

	<u>2019</u>		<u>20</u>	<u>)18</u>									
	Total Cost of Services												Net Cost of Services
General government administration	\$	4,070,708	\$ (3,587,496)	\$ 3,399,616	\$ (2,926,438)								
Judicial administration		2,348,871	(910,771)	2,157,491	(778,495)								
Public safety		12,666,896	(8,913,390)	12,167,327	(9,709,424)								
Public works		3,478,791	(3,361,058)	3,092,946	(2,773,175)								
Health and welfare		5,728,265	(1,503,463)	5,676,050	(1,767,828)								
Education		15,231,290	(15,231,290)	16,454,805	(16,454,805)								
Parks, recreation, and cultural		745,273	(567,546)	764,246	(593,362)								
Community development		34,212,336	(31,508,360)	25,370,984	(20,914,750)								
Interest on long-term debt and fiscal charges		3,769,701	(3,769,701)	221,909	(221,909)								
Total	\$	82,252,131	<b>\$ (69,353,075</b> )	\$69,305,374	<u>\$ (56,140,186</u> )								

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of a fiscal year. The County's governmental funds reported combined ending fund balances of \$67,305,700. The combined governmental fund balance increased \$9,775,732 from the prior year.

The General Fund is the main operating fund of the County. At the end of the current fiscal year, the General Fund had an unassigned fund balance of \$9,318,368. The General Fund's liquidity can be measured by comparing unassigned fund balance to total fund expenditures. Unassigned fund balance represents 12.7% of total fund expenditures, while total fund balance represents 20.5% of that same amount.

• The General Fund contributed \$18,702,419 in operating funds to finance the Schools' operations and \$31,988,980 to the Industrial Development Authority of Mecklenburg County, Virginia.

The Capital Outlay Fund has a total fund balance of \$26,340,637, all of which is assigned for ongoing and future capital projects.

#### **BUDGETARY HIGHLIGHTS**

#### **General Fund**

The following table provides a comparison of original budget, final budget, and actual revenues and expenditures in the General Fund:

# **Budgetary Comparison**

# General Fund

For the Fiscal Years Ended June 30, 2019 and 2018

		<u>2019</u>			<u>2018</u>	
	Original	Final		Original	Final	
	<b>Budget</b>	<b>Budget</b>	<u>Actual</u>	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>
Revenues						
Taxes	\$56,047,012	\$64,840,185	\$69,937,456	\$52,297,471	\$ 52,297,471	\$57,135,074
Other	6,362,535	6,435,350	9,625,577	5,756,262	5,816,887	7,439,034
Intergovernmental	<u>5,989,936</u>	6,034,367	6,303,878	6,025,290	6,049,665	6,233,572
Total	68,399,483	77,309,902	85,866,911	64,079,023	64,164,023	70,807,680
Expenditures	65,275,724	74,385,939	73,243,789	59,568,259	60,964,093	59,616,973
Excess (Deficiency) of Revenues Over Expenditures	3,123,759	2,923,963	12,623,122	4,510,764	3,199,930	11,190,707
Other Financing Sources (Uses) Net Transfers	(4,044,140)	(4,044,140)	(10,035,243)	(4,510,764)	(4,510,764)	(11,015,055)
From Surplus	920,381	1,120,177				
Change in Fund Balance	<u> </u>	<u> </u>	\$ 2,587,879	\$ -	\$ (1,310,834)	\$ 175,652

Final amended budget revenues were more than the original budget by \$8,910,419.

The final amended budget appropriations for expenditures exceeded the original appropriation by \$9,110,215.

Actual revenues were more than final budget amounts by \$8,557,009, or 11.1%, while actual expenditures were \$1,142,150, or 1.5% less than final budget amounts.

## CAPITAL ASSETS AND LONG-TERM DEBT

# **Capital Assets**

As of June 30, 2019, the County's governmental activities net capital assets, exclusive of component units, total \$51,273,198, which represents a net increase of \$6,707,011 or 15% over the previous fiscal year-end balance as summarized in the following table:

# **Change in Capital Assets**

# **Governmental Activities**

	Balance July 1, 2018	Net Additions Balance and Deletions June 30, 2019			
Land and land improvements	\$ 1,863,137	\$ 1,788,032 <b>\$ 3,651,169</b>			
Construction in progress	975,603	6,295,058 <b>7,270,661</b>			
South Hill Elementary School	11,674,384	- 11,674,384			
Infrastructure - water and sewer	15,110,512	- 15,110,512			
Buildings and improvements	24,112,266	(1,480,253) <b>22,632,013</b>			
Furniture, equipment, and vehicles	12,376,840	1,787,543 <b>14,164,383</b>			
Total Capital Assets	66,112,742	8,390,380 <b>74,503,122</b>			
Less: Accumulated depreciation and amortization	(21,546,555)	(1,683,369) <b>(23,229,924)</b>			
Total Capital Assets, Net	\$ 44,566,187	\$ 6,707,011 <b>\$ 51,273,198</b>			
Component Unit School Board					

	Balance	Net Additions	Balance	
	<u>July 1, 2018</u>	and Deletions	June 30, 2019	
Land and land improvements	\$ 1,740,642	\$ -	\$ 1,740,642	
Buildings and systems	40,163,300	12,960	40,176,260	
Furniture, equipment, and vehicles	28,360,151	1,145,644	29,505,795	
Total Capital Assets	70,264,093	1,158,604	71,422,697	
Less: Accumulated depreciation	(45,123,274)	(2,298,492)	(47,421,766)	
Total Capital Assets, Net	\$ 25,140,819	<u>\$ (1,139,888)</u>	<b>\$ 24,000,931</b>	

# Component Unit IDA of Mecklenburg County, Virginia

	Balance ly 1, 2018	 Additions Deletions	Balance ine 30, 2019
Land and buildings held for resale	\$ 9,598,603	\$ 5,512,120	\$ 15,110,723
Total Capital Assets, Net	\$ 9,598,603	\$ 5,512,120	\$ 15,110,723

Note: School Board fixed assets are jointly owned by the County (primary government) and the Component Unit School Board. The County reports the School Board assets associated with outstanding debt on its books until the debt is paid off. As long as the debt remains unpaid, the South Hill Elementary School will be owned by the County as well as the debt being the responsibility of the County.

# **Long-Term Debt**

As of June 30, 2019, the County's long-term obligations, excluding the component units, total \$97,638,977.

	Balance	Net Additions Balance
	July 1, 2018	and Deletions June 30, 2019
Governmental Activities		
Long-term debt, plus premiums	\$ 55,359,996	\$ 39,001,223 <b>\$ 94,361,219</b>
Landfill obligation	1,753,721	31,567 <b>1,785,288</b>
Compensated absences	1,370,213	122,257 1,492,470
Total Governmental Activities	\$ 58,483,930	<u>\$ 39,155,047</u> <b>\$ 97,638,977</b>
Component Unit School Board		
Compensated absences	\$ 256,445	\$ 4,449 <b>\$ 260,894</b>
Capital leases	1,703,291	(732,338) <b>970,953</b>
Total Component Unit School Board	\$ 1,959,736	<u>\$ (727,889)</u> <u>\$ 1,231,847</u>
Component Unit IDA of Mecklenburg County, Virginia Long-term debt	\$ 1,492,750	\$ (96,793) <b>\$ 1,395,957</b>
Total Component Unit IDA of Mecklenburg County, Virginia	\$ 1,492,750	<u>\$ (96,793)</u> <u>\$ 1,395,957</u>

More detailed information on the County's long-term obligations is presented in Note 10 to the financial statements.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

- The average unemployment rate for the County of Mecklenburg, Virginia in June 2019 was 4.3%, a decrease of .3% from June 2018. This compares unfavorably to the state's rate of 2.9% and the national rate of 3.8%.
- According to the 2010 U.S. Census, the population in Mecklenburg County, Virginia was 32,737, an increase of 1.07% since the 2000 U.S. Census.
- The per capita income in Mecklenburg County, Virginia was \$19,727, compared to \$27,705 for the State, according to the 2010 U.S. Census data.

The fiscal year 2020 adopted budget anticipates the general fund revenues and expenditures to be \$84,650,052.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to Wayne Carter, County Administrator, or Sandra P. Langford, Treasurer, County of Mecklenburg, Virginia, P. O. Box 250, Boydton, Virginia 23917, telephone 434-738-6191, or visit the County's website at <a href="https://www.mecklenburgva.com">www.mecklenburgva.com</a>.

# Basic Financial Statements



# Statement of Net Position

As of June 30, 2019

	Primary Government		nent Units Industrial	
	Governmental Activities	School <u>Board</u>	Development Authority	
Assets			-	
Current Assets				
Cash and cash equivalents	\$ 64,348,112	\$ 1,370,188	\$ 1,423,183	
Cash - restricted	83,704,989	40.007	-	
Receivables, net	2,931,563	40,997	-	
Due from other governments  Total Current Assets	1,696,994 152,681,658	931,133 2,342,318	1,423,183	
Noncurrent Assets	, ,	_, - :_, - : -	,,,,	
Note receivable	-	-	334,262	
Capital Assets			,	
Land and construction in progress	10,921,830	1,734,429	-	
Other capital assets, net of accumulated depreciation	40,351,368	22,266,502	-	
Land and buildings held for resale			15,110,723	
Total Noncurrent Assets	51,273,198	24,000,931	15,444,985	
Total Assets	203,954,856	26,343,249	16,868,168	
Deferred Outflows of Resources				
Deferred outflows - OPEB plans	503,055	648,287	-	
Deferred outflows - VRS pension	934,030	4,783,469		
Total Deferred Outflows of Resources	1,437,085	5,431,756		
Total Assets and Deferred Outflows of Resources	\$ 205,391,941	\$ 31,775,005	\$ 16,868,168	
Liabilities				
Current Liabilities				
Accounts payable and accrued expenses	\$ 1,203,473	\$ 420,714	\$ -	
Accrued interest payable	1,218,637	-	-	
Due within one year Bonds, loans, and capital leases payable	2,460,432	396,026	101,221	
Total Current Liabilities	4,882,542	816,740	101,221	
Noncurrent Liabilities	4,002,342	010,740	101,221	
Compensated absences	1,492,470	260,894	_	
Net VRS pension liability	2,611,423	33,940,375	_	
OPEB liabilities	1,059,409	7,374,123	_	
Landfill obligation	1,785,288	-	-	
Due in more than one year				
Bonds, loans, and capital leases payable	91,900,787	574,927	1,294,736	
Total Noncurrent Liabilities	98,849,377	42,150,319	1,294,736	
Total Liabilities	103,731,919	42,967,059	1,395,957	
Deferred Inflows of Resources				
Deferred inflows - VRS pension	947,444	5,167,410	-	
Deferred inflows - OPEB liabilities	271,658	832,505		
Total Deferred Inflows of Resources	1,219,102	5,999,915	-	
Net Position				
Net investment in capital assets	40,616,968	23,029,978	13,714,766	
Unrestricted	59,823,952	(40,221,947)	1,757,445	
Total Net Position (Deficit)	100,440,920	(17,191,969)	15,472,211	
Total Liabilities, Deferred Inflows of Resources, and Net Position	\$ 205,391,941	\$ 31,775,005	\$ 16,868,168	
and Net 1 Osition	Ψ 200,031,341	ψ 31,773,005	ψ 10,000,100	

# Statement of Activities For the Year Ended June 30, 2019

Net (Expense) Revenue and
Changes in Net Position

			_	_				S III NEL FUSILIUI	<del></del>
			<u> </u>	<u>rogram Revenu</u>		<u>Prim</u>	ary Government	Compone	ent Units
				Operating	Capital				Industrial
			Charges for	Grants and	Grants and	G	Sovernmental		Development
<u>Functions/Programs</u>		<u>Expenses</u>	<u>Services</u>	<b>Contributions</b>	Contributions		<u>Activities</u>	School Board	<u>Authority</u>
Primary Government									
Governmental Activities									
General government administration	\$	4,070,708	\$ 185	\$ 483,027	\$ -	\$	(3,587,496)		
Judicial administration		2,348,871	57,026	1,381,074	-		(910,771)		
Public safety		12,666,896	1,654,753	2,098,753	-		(8,913,390)		
Public works		3,478,791	105,195	12,538	-		(3,361,058)		
Health and welfare		5,728,265	-	4,224,802	-		(1,503,463)		
Education - community college		16,311	-	-	-		(16,311)		
Education - public school system		15,214,979	-	-	-		(15,214,979)		
Parks, recreation, and cultural		745,273	37,737	139,990	-		(567,546)		
Community development - IDA of Mecklenburg County, Virginia		31,988,980	-	-	-		(31,988,980)		
Community development		2,223,356	4,113	2,699,863	-		480,620		
Interest on long-term debt and bond issuance costs		3,769,701		<u> </u>			(3,769,701)		
Total Governmental Activities		82,252,131	1,859,009	11,040,047			(69,353,075)		
Total Primary Government	\$	82,252,131	\$1,859,009	\$11,040,047	<u>\$</u>		(69,353,075)		
Component Units									
School Board									
Education	\$	44,946,320	\$ 640,118	\$30,537,394	\$ -			\$ (13,768,808)	
Total School Board		44,946,320	640,118	30,537,394	-			(13,768,808)	
Industrial Development Authority									
Community development		30,517,364	_	-	-				\$ (30,517,364)
Total Industrial Development Authority		30,517,364							(30,517,364)
Total Component Units	\$	75,463,684	\$ 640,118	\$30,537,394	\$ -				•
	Gene	ral Revenues	-						
		xes							
		General property ta	ixes, real and	personal			69,710,773	_	_
		Other local taxes	noo, roar arra	poroonar			6,390,427	_	_
		yment from Count	v of Mecklen	hura Virginia			0,000,121		
		Education	y or meomen	barg, virginia			_	15,214,979	_
		Community develo	nment - IDA o	f Mecklenhura C	County VA		_	10,214,070	31,988,980
		ants and contributi	-	•	•		2,141,836	_	-
		restricted revenue			orogramo		740,426	14,458	58,200
		ss on sale of prop		property			(1,344,869)	14,400	50,200
		estment earnings	erty				1,809,676	1,852	4,530
		scellaneous							
	IVIIS	Total General F	Povonuss				394,143	618,931	4,371,559
							79,842,412	15,850,220	36,423,269
	Change in Net Position						10,489,337	2,081,412	5,905,905
	Net Position (Deficit) - Beginning of Year						89,951,583	(19,273,381)	9,566,306
	Net F	Position (Deficit) - E	End of Year			\$	100,440,920	<u>\$ (17,191,969</u> )	\$ 15,472,211

Balance Sheet

Governmental Funds

As of June 30, 2019

Assets	General <u>Fund</u>	Capital Outlay <u>Fund</u>	DEQ and Landfill <u>Funds</u>	Children's Services Act Fund	Economic velopment <u>Fund</u>	Public Assistance Fund	Microsoft Capital <u>Project</u>	New School Funds	Go	Other vernmental <u>Funds</u>	Go	Total vernmental <u>Funds</u>
Cash and investments Receivables, net Due from other governments	\$11,979,556 2,915,521 1,497,885	\$26,339,805 14,156	\$ 558,735 - -	\$ 557,670 888 <u>-</u>	\$ 5,116,250 - -	\$1,640,154 238 199,109	\$3,604,008	\$14,364,464 - -	\$	187,470 760	\$	64,348,112 2,931,563 1,696,994
Total Assets	\$16,392,962	\$26,353,961	\$ 558,735	\$ 558,558	\$ 5,116,250	\$1,839,501	\$3,604,008	\$14,364,464	\$	188,230	\$	68,976,669
Liabilities Accounts payable and accrued liabilities	\$ 296,555	\$ 13,324	\$ -	\$ 209,192	\$ 26,509	\$ 10,122	\$ -	\$ -	\$	3,051	\$	558,753
Total Liabilities	296,555	13,324	-	209,192	26,509	10,122	-	-		3,051		558,753
Deferred Inflows of Resources Unavailable revenue - taxes and other	1,112,216		<del>-</del>	 <del>-</del>	 <del>_</del>	<del>-</del>	<del>_</del>			<del>_</del>		1,112,216
Total Deferred Inflows of Resources	1,112,216	-	-	-	-	-	-	-		-		1,112,216
Fund Balance Restricted Committed Assigned Unassigned	3,783,982 1,881,841 9,318,368	26,340,637	120,000 - 438,735 -	 349,366 - -	 5,089,741	1,829,379 - - -	3,604,008	- 14,364,464 - -		87,739 - 97,440 -		5,990,492 18,148,446 33,848,394 9,318,368
Total Fund Balance	14,984,191	26,340,637	558,735	 349,366	 5,089,741	1,829,379	3,604,008	14,364,464		185,179		67,305,700
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	\$16,392,962	\$26,353,961	\$ 558,735	\$ 558,558	\$ 5,116,250	\$1,839,501	\$3,604,008	\$14,364,464	\$	188,230	\$	68,976,669

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

At June 30, 2019

Total Fund Balances for Governmental Funds	
--	--

\$ 67,305,700

# Total net position reported for governmental activities in the Statement of Net Position is different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Those assets consist of:

Land and land improvements	\$ 3,651,169
Construction in progress	7,270,661
Infrastructure - water and sewer	13,132,319
School buildings, net of accumulated depreciation	8,431,189
Buildings and improvements, net of accumulated depreciation	14,625,832
Furniture, equipment, and vehicles, net of accumulated depreciation	4,162,028

Total Capital Assets 51,273,198

Other assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.

Unavailable revenue - taxes and other 1,112,216

Construction of New High School assets and liabilities:

Restricted cash account from bond proceeds held for construction	83,704,989
Accounts payable at year end for new high school construction	(644,720)

High School Construction Assets and Liabilities 83,060,269

Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.

Deferred outflows of resources related to pensions	934,030
Deferred inflows of resources related to pensions	(947,444)
Deferred outflows of resources related to OPEB liabilities	503,055
Deferred inflows of resources related to OPEB liabilities	(271,658)

Total Deferred Outflows and Inflows of Resources 217,983

Liabilities applicable to the County's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities.

Balances of long-term liabilities affecting net position are as follows:

Bonds and notes payable	(94,361,219)
Accrued interest payable	(1,218,637)
Net VRS pension liability	(2,611,423)
OPEB liabilities	(1,059,409)
Landfill obligation	(1,785,288)
Compensated absences	(1,492,470)

Total (102,528,446)

Total Net Position of Governmental Activities

\$ 100,440,920

# Statement of Revenues, Expenditures, and Changes in Fund Balances

# Governmental Funds

# Year Ended June 30, 2019

	General	Capital Outlay		EQ and Landfill		Children's Services		Economic Development	Public Assistance	Microsoft Capital	New School	Gov	Other	Total Governmental
Revenues	Fund	Fund		Funds		Act Fund		Fund	Fund	Project	Funds	GU	Funds	Funds
Property taxes	\$ 69,937,456		\$		\$	·	\$	<u>r unu</u>	\$ -	\$ -	\$ -	\$		\$ 69,937,456
Other local taxes	6,390,427	Ψ -	Ψ	_	Ψ	_	Ψ	_	Ψ -	Ψ -	Ψ -	Ψ	_	6,390,427
Permits, privilege fees, and regulatory licenses	955,379	_		_		_		_	_	_	_		_	955,379
Fines and forfeitures	680,928	-		-		-		-	-	-	-		-	680,928
	890,426	-		-		-		-	-	3,670	-		- 227	894,323
Use of money and property		-		-		-		-	-	3,670	-			
Charges for services	214,568	-		-		70.004		-	- - 700	-	-		8,134	222,702
Recovered costs	130,618	-		-		70,024		-	5,799	-	-		20.042	206,441
Miscellaneous	363,231	-		-		-		-	-	-	-		30,912	394,143
Payment from Component Unit School Board Intergovernmental	-	-		-		-		-	-	-	298,434		-	298,434
Revenue from the Commonwealth of Virginia	6,042,477	-		-		1,658,570		823,293	939,475	1,500,000	-		5,840	10,969,655
Revenue from the Federal Government	261,401			<u> </u>					1,626,757				324,070	2,212,228
Total Revenues	85,866,911	-		-		1,728,594		823,293	2,572,031	1,503,670	298,434		369,183	93,162,116
Expenditures														
Current														
General government administration	3,635,705	81,569		-		-		-	-	-	-		-	3,717,274
Judicial administration	2,251,423	104,496		-		-		-	-	-	-		12,994	2,368,913
Public safety	11,765,023	758,346		-		-		-	-	-	-		18,399	12,541,768
Public works	3,219,876	96,228		7,500		-		-	-	-	-		-	3,323,604
Health and welfare	452,325	-		-		2,320,596		-	3,203,354	-	-		-	5,976,275
Education - community college	16,311	-		-		-		-	-	-	-		-	16,311
Education - public school system	18,702,419	-		-		-		-	-	-	-		-	18,702,419
Parks, recreation, and cultural	745,273	-		_		-		_	-	_	-		-	745,273
Community development - IDA of Meck. Cty., VA	30,388,980	-		_		-		1,600,000	-	_	-		-	31,988,980
Community development	1,500,902	_		_		-		431,383	-	_	_		400,620	2,332,905
Capital projects	565,552	-		_		-		, -	-	153,932	953,178		· -	1,672,662
Total Expenditures	73,243,789	1,040,639		7,500		2,320,596		2,031,383	3,203,354	153,932	953,178		432,013	83,386,384
Total Exportations	70,210,700	1,010,000		7,000	_	2,020,000	_	2,001,000	0,200,001	100,002			102,010	
Excess (Deficiency) of Revenues Over Expenditures	12,623,122	(1,040,639)		(7,500)		(592,002)		(1,208,090)	(631,323)	1,349,738	(654,744)		(62,830)	9,775,732
Other Financing Sources (Uses)														
Transfers in	-	8,427,692		-		506,000		3,000,000	717,824	706,985	1,383,727		-	14,742,228
Transfers out	(10,035,243)	(4,000,000)						(706,985)						(14,742,228)
Total Other Financing Sources (Uses)	(10,035,243)	4,427,692		<u> </u>	_	506,000	_	2,293,015	717,824	706,985	1,383,727		<u> </u>	
Net Change in Fund Balance	2,587,879	3,387,053		(7,500)		(86,002)		1,084,925	86,501	2,056,723	728,983		(62,830)	9,775,732
Fund Balance - Beginning of Year	12,396,312	22,953,584		566,235		435,368		4,004,816	1,742,878	1,547,285	13,635,481		248,009	57,529,968
Fund Balance - End of Year	\$14,984,191	\$ 26,340,637	\$	558,735	\$	349,366	\$	5,089,741	\$ 1,829,379	\$ 3,604,008	<u>\$ 14,364,464</u>	\$	185,179	\$ 67,305,700

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended June 30, 2019

Net Change in Fund Balances - Total Governmental Funds

\$ 9,775,732

# Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense:

Capitalized assets	\$ 1,898,280
Dispositions of assets	(1,887,451)
Depreciation	(1,779,490)

(1,768,661)

Revenues in the Statement of Activities that do not provide current financial resources are deferred in the fund statements. This amount represents the difference in the amounts deferred in the fund financial statements, but recognized in the Statement of Activities.

(226,683)

Bond and capital lease proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the Statement of Net Position, however, issuing debt increases the long-term liabilities and does not affect the Statement of Activities. Similarly, the repayment of principal is an expenditure in the governmental funds but reduces the liability in the Statement of Net Position.

Payments for existing debt on South Hill Elementary School	1,102,548
Accrued interest	(1,218,637)
Bond issuance costs	(231,118)
Investment earnings on restricted cash held for construction	1,805,779

Net Adjustment 1,458,572

Governmental funds report pension contributions as expenditures. However, in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense.

OPEB liability adjustments, net inflows and outflows	224,316
Pension contributions, net inflows and outflows	1,113,817
Cost of benefits earned net of employee contributions - net pension liability adjustment	66,068

1,404,201

Under the modified accrual basis of accounting used in the Governmental Funds, expenditures are not recognized for transactions that are not normally paid with expendable financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. This adjustment combines the net changes of the following:

Landfill obligation (31,567)
Compensated absences (122,257)

(153,824)

Change in Net Position of Governmental Activities

Net Adjustment

\$10,489,337

# Statement of Fiduciary Assets and Liabilities

# At June 30, 2019

	Agency <u>Funds</u>
Assets	
Cash and investments	\$ 2,354,764
Receivables, net	128,378
Due from other governments	70,975
Total Assets	<u>\$ 2,554,117</u>
Liabilities	
Accounts payable	\$ 6,383
Amounts held for others	2,547,734
Total Liabilities	\$ 2,554,117

Notes to the Financial Statements

Year Ended June 30, 2019

# Summary of Significant Accounting Policies

#### **Narrative Profile**

The County of Mecklenburg, Virginia (the "County") was formed from part of Lunenburg County in 1764 and was legally established in 1765. There are five incorporated towns within the County: Boydton, the county seat, Chase City, Clarksville, LaCrosse, and South Hill. The County has a population of approximately 32,737 and is governed by an appointed County Administrator and a nine-member Board of Supervisors.

The County engages in a comprehensive range of municipal services, including general government administration, judicial administration, public safety, public works, health and welfare, education, parks, recreation, and cultural, and community development.

The financial statements of the County have been prepared in conformity with the specifications promulgated by the Auditor of Public Accounts (APA) of the Commonwealth of Virginia, and the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board. The more significant of the government's accounting policies are described below:

# 1-A. Financial Reporting Entity

The basic criterion for determining whether a governmental department, agency, institution, commission, public authority, or other governmental organization should be included in a primary governmental unit's reporting entity for the basic financial statements is financial accountability. Financial accountability includes the appointment of a voting majority of the organization's governing body and the ability of the primary government to impose its will on the organization or if there is a financial benefit/burden relationship. In addition, an organization which is fiscally dependent on the primary government should be included in its reporting entity. These financial statements present the County of Mecklenburg, Virginia (the primary government) and its component units. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government.

#### **Individual Component Unit Disclosures**

# **Discretely Presented Component Units**

# Mecklenburg County School Board

The Mecklenburg County School Board is elected to four-year terms by the County voters. The School Board may hold property and issue debt subject to approval by the Board of Supervisors. The School Board provides public primary and secondary education services to the County residents. The primary funding sources of the School Board are State and Federal grants and appropriations from the County, which are significant since the School Board does not have separate taxing authority. The County also approves the School Board budget.

Industrial Development Authority of Mecklenburg County, Virginia

The Industrial Development Authority (the "Authority") of Mecklenburg County, Virginia was created in 1980. The Authority is authorized to acquire, own, lease, and dispose of local properties, which will potentially promote industry and develop trade in Virginia through locating and remaining in the area. The Authority assists new and expanding businesses in securing low interest, tax-exempt industrial development revenue bonds. Bonds are issued when financing these facilities, covering the cost of land, buildings, machinery, or equipment. A mortgage or lien on the financed property is then secured and repaid from the revenue of the project. The Authority is governed by a seven-member Board. The County of Mecklenburg, Virginia has no financial responsibility for the debt issued by the Authority.

# **Exclusions from the Reporting Entity**

# **Jointly Governed Organizations**

Jointly governed organizations are regional governments or other multigovernmental arrangements that are governed by representation from each of the governments that create the organizations, and the participants do not retain an ongoing financial interest or responsibility in the organization.

The financial activities of the following organizations are excluded from the accompanying financial statements for the reasons indicated:

Southside Community Services Board

The County of Mecklenburg, Virginia jointly participates in the Southside Community Services Board (the "Board") with other surrounding localities. The Board provides input to state and local agencies on service needs and priorities of persons with physical and sensory disabilities.

Southside Regional Public Service Authority

The Southside Regional Public Service Authority (the "Authority") was created under the authority of the Virginia State Corporation Commission on September 21, 2004.

The Authority consists of a six-member Board made up of two members from each locality for a term of four years. The Board operates independently of the localities.

Mecklenburg-Brunswick Airport Commission

The Commission consists of a ten-member Board with the counties of Mecklenburg and Brunswick and the towns of South Hill, LaCrosse, and Brodnax participating in the governance of the airport. The Commission was formed in 1975 and serves all of its localities.

# 1-B. Financial Reporting Model

The County's Comprehensive Annual Financial Report includes management's discussion and analysis, the basic financial statements, required and other supplementary information, described as follows:

**Management's Discussion and Analysis** – The basic financial statements are accompanied by a narrative introduction as well as an analytical overview of the County's financial activities.

Government-wide Financial Statements – The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These statements report financial information for the County as a whole. The primary government and the component units are presented separately within these financial statements with the focus on the primary government; as such, individual funds are not displayed. The fiduciary funds of the primary government are not included in the government-wide financial statements.

The Statement of Net Position presents the financial position of the governmental activities of the County and its discretely presented component units at year end.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a function and, therefore, clearly identifiable to that particular function. The County does not allocate indirect expenses to functions in the Statement of Activities.

The Statement of Activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services which report fees and other charges to users of the County's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for charges for services is which function generates the revenue. For grants and contributions, the determining factor is to which function the revenues are restricted.

Other revenue sources not considered to be program revenues are reported as general revenues of the County. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the County.

**Fund Financial Statements** – During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. Fund financial statements are provided for governmental, proprietary, and fiduciary funds.

Major individual governmental and proprietary funds are reported in separate columns.

Reconciliation of Government-wide and Fund Financial Statements – Since the governmental funds financial statements are presented on a different measurement focus and basis of accounting than the government-wide financial statements, a summary reconciliation of the difference between total fund balances as reflected on the governmental funds balance sheet and total governmental activities net position as shown on the government-wide Statement of Net Position is presented. In addition, a summary reconciliation of the difference between the total net change in fund balances as reflected on the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances, and the change in net position of governmental activities as shown on the government-wide Statement of Activities is presented.

**Budgetary Comparison Schedules** – Demonstrating compliance with the adopted budget is an important component of a government's accountability to the public. Many citizens participate in the process of establishing the annual operating budgets of state and local governments and have a keen interest in following the actual financial progress of their governments over the course of the year. The County and many other governments revise their original budgets over the course of the year for a variety of reasons.

**GASB-Required Supplementary Pension** – GASB issued Statement No. 68–Accounting and Financial Reporting for Pensions—an amendment of GASB No. 27. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions.

**GASB-Required Supplementary OPEB** – GASB issued Statement No. 75– Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB).

#### 1-C. Financial Statement Presentation

In the fund financial statements, financial transactions and accounts of the County are organized on the basis of funds. The operation of each fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The following is a brief description of the funds reported by the County in each of its fund types in the financial statements:

- Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The County reports the difference between its governmental fund assets and deferred outflows of resources and its liabilities and deferred inflows of resources as fund balance. The following are the County's major governmental funds:
  - o General Fund The General Fund is the primary operating fund of the County and accounts for all revenues and expenditures applicable to the general operations of the County which are not accounted for in other funds. Revenues are derived primarily from property and other local taxes, licenses, permits, charges for services, use of money and property, and intergovernmental grants.

- Special Revenue Funds Special Revenue Funds account for the proceeds of specific revenue sources (other than those derived from special assessments, expendable trusts, or dedicated for major capital projects) requiring separate accounting due to legal or regulatory provisions or administrative action. Special Revenue Funds include the following:
  - <u>Children's Services Act Funds</u> These funds account for activity pertaining to children eligible to receive funds under Virginia's Comprehensive Services Act.
  - <u>Public Assistance Fund</u> This fund accounts for County revenues collected and disbursed for welfare recipients of the County.
  - <u>Law Library Fund</u> This fund accounts for the operation and maintenance of the County's law library.
  - Sheriff's Funds These funds are used for various projects and revenue specifically handled by the Sheriff's Department, such as inmates, jail phones, etc.
  - <u>Drug Forfeiture Funds</u> These funds are specifically earmarked for handling drug forfeiture operations.
  - <u>CDBG Funds</u> The County has one CDBG project in process that account for funds used to upgrade housing for low income citizens. This fund is Highway 49 Rehab.
- Capital Projects Funds The Capital Projects Funds consists of the Capital Outlay Fund, Economic Development Fund, DEQ and Landfill Funds, the Microsoft Capital Project, New School Funds, and Propst Road which accounts for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds.
- Proprietary Funds Proprietary fund reporting focuses on the determination
  of operating income, changes in net position, financial position, and cash
  flows. The County has no Proprietary Funds at this time.
- Fiduciary Funds (Trust and Agency Funds) Fiduciary funds account for assets held by the County in a trustee capacity or as an agent or custodian for individuals, private organizations, other governmental units, or other funds. Agency funds utilize the accrual basis of accounting. Since by definition, these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide financial statements. The County has no Private Purpose Trust Funds. The Agency Funds consist of the following:
  - Special Welfare Fund This fund accounts for monies provided primarily through private donors for assistance of children in foster care, needy senior citizens, and others. This fund is also used to account for monies received from other governments and individuals (i.e., social security and child support) to be paid to special welfare recipients.

- Thyne Project Memorial This fund accounts for the operation and maintenance of this project. The County acts as fiscal agent for the Memorial.
- County OPEB Fund This fund accounts for the money held for postemployment benefits of the County.
- Virginia's Retreat Fund This fund accounts for money held by the County for the Virginia's Retreat, an entity of eleven counties and one city (Mecklenburg, Lunenburg, Charlotte, Brunswick, Nottoway, Amelia, Appomattox, Buckingham, Dinwiddie, Halifax, Prince Edward, and City of Petersburg) for the purpose of regional marketing of the Civil Rights and Education Heritage Trail, Wilson-Kautz Raid Trail, Lee's Retreat Civil War Trail, and other trails and tourist related opportunities within the region.
- TransTech Alliance T/A Virginia's Growth Alliance This fund accounts for money held by the County for the Virginia's Growth Alliance (dba TransTech Marketing Alliance), an entity of six counties and one city (Mecklenburg, Brunswick, Greensville, Lunenburg, Charlotte, Nottoway, and City of Emporia) for the purpose of increasing business and other opportunities within the region pursuant to Section 15.2-1300 et seq. of the Code of Virginia, which authorizes the joint exercise of powers by political subdivisions.

# **Component Units**

# Mecklenburg County School Board

The Mecklenburg County School Board has the following funds:

<u>School Operating Fund</u> – This fund is the primary operating fund of the School Board and accounts for all revenues and expenditures applicable to the general operations of the public school system. Revenues are derived primarily from charges for services, appropriations from the County of Mecklenburg, Virginia, and State and Federal grants. The School Operating Fund is considered a major fund of the School Board for financial reporting purposes.

<u>School Food Services Fund</u> – This fund accounts for the operations of the School Board's food service program. Financing is provided primarily by food and beverage sales and State and Federal grants.

<u>School Textbook Fund</u> – This fund consists of monies used to buy textbooks for the schools.

<u>New High School Fund</u> – This fund consists of monies used to construct a new high school. Funding has already been obtained for the first phase.

# Industrial Development Authority of Mecklenburg County, Virginia

The Industrial Development Authority of Mecklenburg County, Virginia has only one fund which is its operating fund. It accounts for all activities of the Authority.

# 1-D. Measurement Focus and Basis of Accounting

The accompanying financial statements are prepared in accordance with pronouncements issued by the Governmental Accounting Standards Board. The principles prescribed by GASB represent generally accepted accounting principles applicable to governmental units.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The government-wide Statement of Activities reflects both the gross and net cost per functional category (general government administration, judicial administration, public safety, public works, health and welfare, etc.) which are otherwise being supported by general government revenues, (property taxes, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants, and contributions. The program revenues must be directly associated with the function (general government administration, judicial administration, public safety, public works, health and welfare, etc.).

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The County's fiduciary funds are presented in the fund financial statements by type. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Accordingly, real and personal property taxes are recorded as revenues and receivables when billed, net of allowances for uncollectible amounts. Property taxes not collected within 60 days after year end are reflected as unavailable revenues. Sales and utility taxes, which are collected by the state or utilities and, subsequently, remitted to the County, are recognized as revenues and receivables upon collection by the state or utility, which is generally within two months preceding receipt by the County.

Licenses, permits, fines, and rents are recorded as revenues when received. Intergovernmental revenues, consisting primarily of federal, state, and other grants for the purpose of funding specific expenditures, are recognized when earned or at the time of the specific expenditures. Revenues from general purpose grants are recognized in the period to which the grant applies.

All other revenue items are considered to be measurable and available only when cash is received by the government.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the proprietary fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed. The County has no enterprise funds at this time. However, the Component Unit IDA of Mecklenburg County, Virginia is accounted for as a proprietary fund.

# 1-E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Fund Equity

# 1-E-1 Cash and Cash Equivalents

The County operates a cash and investment pool which all funds utilize with the exception of the landfill capital projects fund and agency funds, each of which has separate bank accounts and investments. The County pools money from several funds to facilitate disbursement and investment and to maximize investment income. Therefore, all cash and investments are essentially demand deposits and are considered cash and cash equivalents.

The County allocates investment earnings of the cash and investment pool to each participating fund on a monthly basis in accordance with that fund's average equity balance in the pool for that month.

# 1-E-2 Investments

Investments are stated at fair value which approximates market; no investments are valued at cost. Certificates of deposit and short-term repurchase agreements are reported in the accompanying financial statements as cash and cash equivalents.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, State Treasurer's Local Government Investment Pool (LGIP), and the State Non-Arbitrage Program (SNAP).

# 1-E-3 Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portions of the interfund loans). Any residual balances outstanding in the governmental activities are reported in the government-wide financial statement as internal balances.

All trade and property tax receivables are shown net of an allowance for uncollectibles. The County calculates its allowance for uncollectible accounts using historical collection data and, in certain cases, specific account analysis. The allowance account is as follows:

General Fund - taxes receivable \$ 985,145

Real and Personal Property Tax Data

The tax calendars for real and personal property taxes are summarized below:

# Real Property Personal Property

Levy	July 1	July 1
Due Date	December 5	December 5
Due Date	June 5	June 5

The County bills and collects its own property taxes.

A 10% penalty is levied on all taxes not collected the day following the due date. Interest at the rate of 10% per year is also added the day following the due date.

#### 1-E-4 Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30 are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is reported as nonspendable as this amount is not available for general appropriation.

## 1-E-5 Capital Assets

General capital assets are those capital assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in governmental funds. The County reports these assets in the governmental activities column of the government-wide Statement of Net Position but does not report these assets in the governmental fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. Improvements to capital assets are capitalized; however, the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Capital assets of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

# <u>Asset Description</u> <u>Estimated Lives</u>

Buildings and improvements	10 to 75 years
Furniture and other equipment	3 to 25 years

# 1-E-6 Deferred Outflows/Inflows of Resources

The Statement of Net Position includes a separate section for Deferred Outflows of Resources. This represents the usage of net position applicable to future periods and will be recognized as expenditures in the future period to which it applies. This category also includes amounts related to pensions for certain actuarially determined differences projected and actual investment earnings.

The Statement of Net Position also includes a separate section for Deferred Inflows of Resources. This represents the acquisition of net position applicable to future periods and will be recognized as revenue in the future period to which it applies. Currently, this category includes revenue received in advance, and amounts related to pensions for certain actuarially determined differences between projected and actual experience.

Deferred Inflows of Resources in the Governmental Funds Balance Sheet include unavailable revenue. Unavailable revenue consists primarily of special assessment, loans, and notes receivable. The County considers revenues available if they are collected within 60 days of the end of the fiscal year.

## 1-E-7 Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the County will compensate the employees for the benefits through paid time off or some other means.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. Proprietary funds report the total compensated absence liability in each individual fund at the fund reporting level. Governmental funds report the compensated absence liability at the fund reporting level when paid.

The Component Unit School Board accrues compensated absences (annual and sick leave benefits) when vested. The current portion of the compensated absences is recorded in the School Board Governmental Funds as accrued liabilities. The current and noncurrent portions are recorded in the School Board component unit government-wide financial statements.

# 1-E-8 Pensions

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multi-employer, agent plan. The Virginia Retirement System (VRS) Teacher Employee Retirement Plan is a multiple employer, cost-sharing plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Political Subdivision's Retirement Plan and Virginia Retirement System (VRS) Teacher Retirement Plan and the additions to/deductions from the Political Subdivision's Retirement Plan and VRS Teacher Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 1-E-9 Group Life Insurance Program

The Virginia Retirement System (VRS) Group Life Insurance Program is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The Group Life Insurance Program was established pursuant to §51.1-500 et seq. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The Group Life Insurance Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net Group Life Insurance Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program OPEB, and Group Life Insurance Program OPEB expense, information about the fiduciary net position of the VRS Group Life Insurance program OPEB and the additions to/deductions from the VRS Group Life Insurance Program OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition. benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 1-E-10 Teacher Employee Health Insurance Credit Program

The Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit Program is a multiple-employer, cost-sharing plan. The Teacher Employee Health Insurance Credit Program was established pursuant to §51.1-1400 et seg. of the Code of Virginia, as amended, and which provides the authority under which benefit terms are established or may be amended. The Teacher Employee Health Insurance Credit Program is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For purposes of measuring the net Teacher Employee Health Insurance Credit Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Teacher Employee Health Insurance Credit Program OPEB, and the Teacher Employee Health Insurance Credit Program OPEB expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Teacher Employee Health Insurance Credit Program; and the additions to/deductions from the VRS Teacher Employee Health Insurance Credit Program's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# 1-E-11 Other Postemployment Benefit Plans

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the County of Mecklenburg, Virginia's OPEB Plan for Retiree's Health Insurance and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. See Notes to the financial statement for more information regarding the Plan.

# 1-E-12 Fund Equity

Fund equity at the governmental fund financial reporting level is classified as fund balance. Fund equity for all other reporting is classified as net position.

**Governmental Fund Balances** – Generally, governmental fund balances represent the difference between the current assets and deferred outflows of resources, and current liabilities and deferred inflows of resources. Governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which resources can be spent. Fund balances are classified as follows:

Nonspendable – amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

<u>Committed</u> – amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level of action to remove or change the constraint.

<u>Assigned</u> – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes.

<u>Unassigned</u> – all amounts not classified as nonspendable, restricted, committed, or assigned.

**Net Position** – Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of cost of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net investment in capital assets amount also is adjusted by any bond issuance deferral amounts. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

# 1-E-13 Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. All other items that do not directly relate to the principal and usual activity of the fund are recorded as nonoperating revenues and expenses. These items include investment earnings and gains or losses on the disposition of capital assets. The County has no proprietary funds although the Component Unit IDA of Mecklenburg County, Virginia does account for its activities in business development in this manner.

# 1-E-14 Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in proprietary funds.

# 1-E-15 Long-Term Obligations

The County reports long-term debt of Governmental Funds at face value in the general long-term debt account group. The face value of the debt is believed to approximate fair value. Certain other governmental fund obligations not expected to be financed with current available financial resources are also reported in the general long-term debt account group.

# 1-E-16 Adoption of New GASB Statements

The County did not adopt any new GASB statements during the fiscal year ended June 30, 2019.

# 1-F. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# 2 Stewardship, Compliance, and Accountability

# **Budgets and Budgetary Accounting**

The Board of Supervisors annually adopts budgets for the various funds of the primary government and Component Unit School Board. All appropriations are legally controlled at the department level for the primary Government Funds. The School Board appropriation is determined by the Board of Supervisors and controlled in total by the primary government. Unexpended appropriations lapse at the end of each fiscal year.

# **Budgetary Data**

The following procedures are used by the County in establishing the budgetary data reflected in the financial statements:

- Prior to April 1, the County Administrator submits to the Board of Supervisors a
  proposed operating and capital budget for the fiscal year commencing July 1. The
  operating budget and capital budget includes proposed expenditures and the
  means of financing them.
- 2. Public hearings are conducted to obtain citizen comments.
- 3. Prior to June 30, the budget is legally enacted through passage of an Appropriations Resolution.
- 4. The Appropriations Resolution places legal restrictions on expenditures at the fund, function, and departmental level. These appropriations for each fund, function, and department can be revised only by the Board of Supervisors.
- 5. Formal budgetary integration is employed as a management control device during the year and budgets are legally adopted for all major funds and component units.
- 6. All budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).
- 7. Supplemental Appropriations are adopted if necessary during the fiscal year.

## **Expenditures in Excess of Appropriations**

No expenditures exceeded appropriations.

#### **Fund Deficits**

There were no fund deficits for the governmental funds. The net position of the School Board has a deficit of \$(17,191,969) on Exhibit 1, primarily due to the net VRS pension liability and OPEB liabilities.

## **3**Deposits and Investments

## Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 et seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

#### Investments

Statutes authorize the County to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements, and the State Treasurer's Local Government Investment Pool (LGIP) and the State Non-Arbitrage Program (SNAP).

The County does not have a formal investment policy addressing the various types of risks associated with investments.

## Concentration of Credit Risk/Interest Rate Risk

The County of Mecklenburg, Virginia only invests in Certificates of Deposit at local banks. Therefore, there is no custodial risk, credit risk of debt securities, concentration of credit risk, or foreign currency risk. The only risk of interest rates is that associated with short-term rates at the local banks which are generally invested in Certificates of Deposit held less than one year.

Ralance

The following is a summary of cash and investments:

Asset Type	June 30, 2019
Petty cash Deposit accounts	\$ 3,000 
Total Cash and Investments	\$153,201,236

Drimary Cayaramant	Governmental Activities	Fiduciary Responsibilities	<u>Total</u>
Primary Government Cash and cash equivalents Restricted cash Cash and investments with	\$ 64,348,112 83,704,989	\$ - -	\$ 64,348,112 83,704,989
fiscal agents	<del>-</del>	2,354,764	2,354,764
Total Primary Government	148,053,101	2,354,764	150,407,865
Component Unit School Board Cash and cash equivalents	1,370,188	-	1,370,188
Component Unit IDA of Mecklenburg Co Virginia	unty,		
Cash and cash equivalents	1,423,183	<del></del>	1,423,183
Grand Total	\$ 150,846,472	\$ 2,354,764	\$ 153,201,236

## 4 Receivables

Receivables at June 30, 2019 consist of the following:

## **Primary Government**

<b>Governmental Activities</b>									Co	mponent							
								Capital		Children's	F	Public		Other	Total		<u>Unit</u>
		General		Outlay		Outlay		ervices Act	Assistance		Governmental		sistance Governmental		Primary		School
		<u>Fund</u>		<u>Fund</u>		<u>Fund</u> <u>Fund</u>		<u>Fund</u>		<u>Fund</u>		<u>Funds</u>	Government		<u>Board</u>		
Property taxes	\$	3,893,060	\$	_	\$	-	\$	-	\$	-	\$3,893,060	\$	-				
Other	_	7,606		14,156		888		238	_	760	23,648		40,997				
Total		3,900,666		14,156		888		238		760	3,916,708		40,997				
Allowance for uncollectibles	_	(985,145)			_	<u>-</u>	_		_		(985,145)						
Net Receivables	\$	2,915,521	\$	14,156	\$	888	\$	238	\$	760	\$2,931,563	\$	40,997				

# 5 Interfund Transfers

Interfund transfers for the year ended June 30, 2019 consisted of the following:

	Transfer to	Transfer from
Primary Government		
General Fund		
To Public Assistance - Welfare Fund for operations	\$ 717,824	\$ -
To Children's Services Act Fund for operations	506,000	-
To Economic Development Fund for operations	3,000,000	-
To New School Funds for educational improvements	1,383,727	-
To Capital Outlay Fund for operations	4,427,692	
Total General Fund	10,035,243	-
Public Assistance - Welfare Fund		
From General Fund for operations	-	717,824
Children's Services Act Funds		
From General Fund for operations	_	506,000
·		000,000
New School Funds		
From General Fund for educational improvements	-	1,383,727
Economic Development Fund		
From General Fund for operations	-	3,000,000
Capital Outlay Fund		
To New School Funds for educational improvements		_
From General Fund for operations	_	4,427,692
		., 127,002
Total Transfers Within Primary Government	\$ 10,035,243	\$ 10,035,243

There are no interfund obligations (Due to/Due from's).

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# 6 Transfer to Component Units/Transfer from Primary Government

Details of the primary government due to component units as of June 30, 2019 are as follows:

	Transfer to	Transfer from
School Board		
From Primary Government - General Fund	<b>#</b> 40 540 000	Φ.
To School Fund for local appropriation	\$ 18,549,982 152,437	<b>5</b> -
To School Textbook Fund for local appropriation	152,437	-
From Primary Government - New School Funds From School Board Component Unit for funding future expenses	-	298,434
To School Board Component Unit		
From General Fund for local appropriation	-	18,549,982
To New School Funds for funding future expenses	298,434	-
To School Textbook Fund		
From General Fund for local appropriation	-	152,437
	<u> </u>	
Total Transfers between School Board and Primary Government	<u>\$ 19,000,853</u>	\$ 19,000,853
IDA of Mecklenburg County, Virginia		
From Primary Government - General Fund		
To IDA of Mecklenburg County, Virginia for economic stimulus and transfer of real estate	\$ 31,988,980	\$ -
	φ 51,900,900	φ -
IDA Component Unit from Primary Government		
To IDA of Mecklenburg County, Virginia for economic stimulus and transfer of real estate	_	31,988,980
Stilliulus aliu transiei oi leai estate	<del></del>	31,900,900
Total Transfers between IDA and Primary Government	\$31,988,980	\$ 31,988,980
Total Transfers	\$61,025,076	\$ 61,025,076
		<del></del>

## **7**Due from Other Governmental Units

Details of the County's receivables from other governmental units, as of June 30, 2019, are as follows:

			Co	mponent
	Go	vernmental	Un	it School
		<b>Funds</b>		<b>Board</b>
Commonwealth of Virginia				
Local and State sales taxes	\$	1,062,922	\$	386,827
Compensation Board - constitutional officers		321,221		-
Communications tax		40,602		-
Wireless grant		15,073		-
Grantor's tax		20,310		-
Public assistance		199,109		-
Other state funds		37,757		-
Federal Government				
School food funds		-		34,914
Title I		-		228,942
IDEA Part B 611 Flowthrough (Special Education)		-		168,923
Other federal funds				111,527
Total	\$	1,696,994	\$	931,133

# 8 Capital Assets

The following is a summary of changes in capital assets:

	Balance July 1, <u>2018</u>	Increases	<u>Decreases</u>	Balance June 30, <u>2019</u>
Governmental Activities				
Capital Assets Not Being Depreciated  Land and land improvements	\$ 1,863,137	\$ 1,788,032	\$ -	\$ 3,651,169
Construction in progress - new high school	975,603	6,295,058		7,270,661
Total Capital Assets Not				
Being Depreciated	2,838,740	8,083,090	-	10,921,830
Other Capital Assets				
Buildings and improvements	24,112,266	19,747	1,500,000	22,632,013
Infrastructure	15,110,512	-	-	15,110,512
School buildings and improvements	11,674,384	-	-	11,674,384
Furniture, equipment, and vehicles	12,376,840	1,878,533	90,990	14,164,383
Total Other Capital Assets	63,274,002	1,898,280	1,590,990	63,581,292
Less: Accumulated depreciation for				
Buildings and improvements	7,578,344	460,337	32,500	8,006,181
Infrastructure	1,720,014	258,179	-	1,978,193
School buildings and improvements	3,009,709	233,486	-	3,243,195
Furniture, equipment, and vehicles	9,238,488	827,488	63,621	10,002,355
Total Accumulated Depreciation	21,546,555	1,779,490	96,121	23,229,924
Other Capital Assets, Net	41,727,447	118,790	1,494,869	40,351,368
Net Capital Assets	\$44,566,187	\$ 8,201,880	<u>\$1,494,869</u>	<u>\$51,273,198</u>
Depreciation expense was allocated as fol	lows:			
General government administration	\$ 322,678			
Judicial administration	347,346			
Public safety	464,369			
Public works	299,146			
Education - public school system	233,488			
Health and welfare	112,463			

\$ 1,779,490

Total Depreciation Expense

	Balance July 1, 2018	Increases	Decreases	Balance June 30, 2019
Component Unit School Board Capital Assets Not Being Depreciated				
Land and land improvements	\$ 1,740,642	\$ -	\$ -	<b>\$ 1,740,642</b>
Total Capital Assets Not Being Depreciated	1,740,642	-	-	1,740,642
Other Capital Assets				
Buildings and improvements	40,163,300	12,960	-	40,176,260
Furniture, equipment, and vehicles	28,360,151	1,145,644		29,505,795
Total Other Capital Assets	68,523,451	1,158,604	-	69,682,055
Less: Accumulated depreciation for				
Buildings and improvements	24,239,459	802,282	-	25,041,741
Furniture, equipment, and vehicles	20,883,815	1,496,210		22,380,025
Total Accumulated Depreciation	45,123,274	2,298,492		47,421,766
Other Capital Assets, Net	23,400,177	(1,139,888)		22,260,289
Net Capital Assets	\$25,140,819	<u>\$(1,139,888</u> )	<u>\$</u>	<u>\$24,000,931</u>
Component Unit IDA of Mecklenburg County, Virginia Capital Assets Not Being Depreciated				
Buildings and land held for resale	\$ 9,598,603	\$ 5,512,120	\$ -	<u>\$15,110,723</u>
Net Capital Assets	\$ 9,598,603	\$ 5,512,120	\$ -	<u>\$15,110,723</u>

## **Compensated Absences**

Each County employee earns sick leave at the rate of one day per month. Vacation pay begins with one day per month and increases with length of service. No benefits or pay are received for unused sick leave upon termination unless the employee has been with the County over five years and the employee receives only up to 30 days of unused sick leave. Accumulated vacation up to a maximum of 54 days with 25+ years of service is paid upon termination. The County has outstanding accrued compensated absences totaling \$1,492,470 in the Governmental Activities. The Component Unit School Board has \$260,894 of compensated absences.

## Mecklenburg County Public Schools

Annual leave earned by an eligible employee may be accumulated to the following year if it is not used, but not to exceed twelve (12) days of total carry-over unless approved by the division superintendent. Upon termination of employment, employees shall not be paid for any unused accumulated annual leave.

Upon retirement, employees shall be paid at a daily rate of pay for unused accumulated annual leave not to exceed twenty-four days. To be eligible for such payment, an employee must have completed a minimum of five (5) years uninterrupted service, including the year of retirement with the Mecklenburg County Public Schools. The lump sum payment shall be calculated based on the employees per diem rate at the time of retirement.

# 10<sup>Long-Term Debt</sup>

Annual requirements to amortize long-term debt and related interest are as follows:

•	_				
Year(s) Ended <u>June 30,</u>		Seneral Obli Principal	gation E		Premium on Bonds
Primary Government					
2020 2021 2022 2023 2024 2025-2029 2030-2034 2035-2039 2040-2044 2045-2049	\$	2,244,538 2,748,136 2,872,338 3,011,817 3,156,279 15,494,480 18,170,000 21,775,000 10,510,000 9,770,000	3,4 3,3 3,1 3,0 12,7 8,8 5,2 2,5	64,508 50,486 10,405 63,602 09,864 36,419 84,499 85,206 57,590 83,459	\$ 215,894 215,894 215,894 215,894 215,894 999,130 972,361 972,360 325,170 260,140
Total Landfill obligation Compensated absences Total	\$	89,752,588 1,785,288 1,492,470 93,030,346		46,038 - - 46,038	4,608,631 - - \$4,608,631
Year Ending June 30,			eral Obli ncipal		Bonds erest
Component Unit School Board	l		<u></u>		
Capital Leases  2020 2021 2022 2023 Total - Capital Leases  Compensated absences Total			396,026 305,269 229,516 40,142 970,953 260,894 231,847	\$	19,474 9,849 4,772 - 34,095
Component Unit IDA of Mecklenburg County, Virginia					
2020 2021 2022		·	101,221 92,635 202,101	\$	43,765 39,144 15,587

\$ 1,395,957 \$

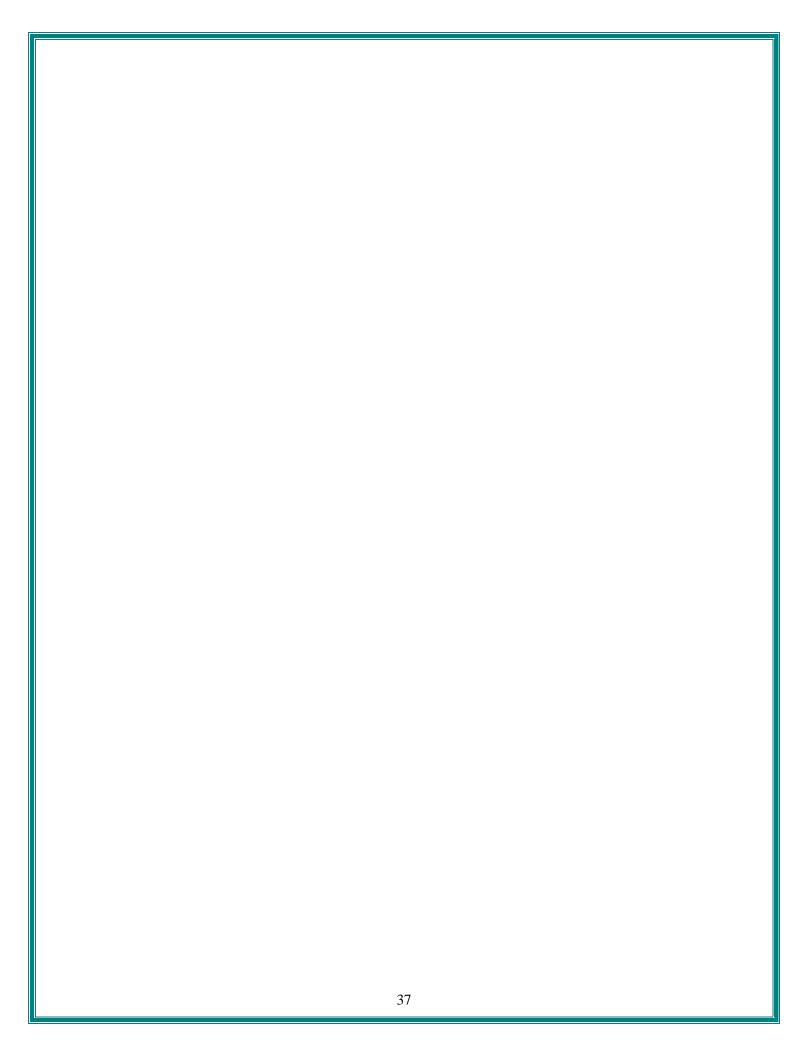
98,496

Total

## **Changes in Long-Term Debt**

The following is a summary of changes in long-term obligations of the County:

	Balance July 1, 2018	Increase	Decrease	Balance June 30, 2019	Due Within One Year
Primary Government					
Governmental Activities					
General Fund					
Details of Long-Term Indebtedness					
U.S. Bank, Virginia Public School Authority					
(VPSA) General Obligation School Bond, Series 2006,					
proceeds used to construct new South Hill Elementary					
School; semiannual payments varying between					
approximately \$280,361 and \$372,067 with interest					
rates betw een 4.60% and 5.10% through January 2027.	\$ 3,173,681	\$ -	\$ 336,093	\$ 2,837,588	\$ 339,538
U.S. Bank, Virginia Public School Authority					
(VPSA) School Financing Bonds Series 2003C,					
proceeds used to construct new South Hill Elementary					
School; semiannual payments varying between					
approximately \$378,000 and \$338,415 with interest					
rates between 3.10% and 5.10% through January 2024.					
This bond had an original premium of \$250,000.	1,750,000	-	255,000	1,495,000	270,000
U.S. Bank, Virginia Public School Authority					
(VPSA) School Financing Bonds Series 2017					
proceeds used to design and construct the new High					
School; semiannual payments varying between					
approximately \$2.5 and \$2.6 million with interest					
rates between 2.05% and 5.05% through July 2048.	48,330,000	-	425,000	47,905,000	865,000
U.S. Bank, Virginia Public School Authority					
(VPSA) School Financing Bonds Series 2018					
proceeds used to design and construct the new High					
School; semiannual payments varying between					
approximately \$2.7 and \$2.8 million with interest					
rates between 3.550% and 5.05% through July 2039.		37,515,000		37,515,000	770,000
Total General Obligation Bonds	53,253,681	37,515,000	1,016,093	89,752,588	2,244,538
Landfill obligation	1,753,721	31,567	-	1,785,288	-
Compensated absences	1,370,213	122,257		1,492,470	
	56,377,615	37,668,824	1,016,093	93,030,346	2,244,538
Add					
Unamortized Premium on Bond Series 2003 Bond	75,000	-	12,500	62,500	12,500
Unamortized Premium on Bond Series 2006 Bond	80,291	-	8,921	71,370	8,921
Unamortized Premium on Bond Series 2017 Bond	1,951,024	-	65,034	1,885,990	65,034
Unamortized Premium on Bond Series 2018 Bond		2,588,771	-	2,588,771	129,439
Total Unamortized Premiums on Bonds	2,106,315	2,588,771	86,455	4,608,631	215,894
Total Long-Term Indebtedness - Primary Government	\$58,483,930	\$40,257,595	\$1,102,548	\$ 97,638,977	<u>\$2,460,432</u>



	- Linning C				
	July 1, 2018	Increase	<u>Decrease</u>	June 30, 2019	One Year
Component Unit School Board Santander Leasing LLC dated December 15, 2015; proceeds used to purchase buses for the schools. Annual payments due January 15 of each year with interest at 2.04% until January 15, 2019.	308,521	-	308,521	-	-
Dell Financial Services Flex Lease Purchases of computer equipment. Lease entered into in August 2015, proceeds used to purchase computer equipment for the schools. Annual payments due August of each year with interest at 4.38% until August 2018.	4,513	-	4,513	-	-
Dell Financial Services Flex Lease Purchases of computer equipment. Lease entered into in August 2015, proceeds used to purchase computer equipment for the schools. Annual payments due August of each year with interest at 4.38% until August 2019.	5,077	-	5,077	-	-
Dell Financial Services Flex Lease Purchases of computer equipment. Lease entered into in August 2015, proceeds used to purchase computer equipment for the schools. Annual payments due August of each year with interest at 4.38% until August 2019.	186,574		150,148	36,426	36,426
Dell Financial Services Flex Lease Purchases of computer equipment. Lease entered into in August 2016, proceeds used to purchase computer equipment for the schools. Annual payments due December of each year with interest at 5.1% until December 2019.	160,458	-	147,432	13,026	13,026
Dell Financial Services Flex Lease Purchases of computer equipment. Lease entered into in August 2016, proceeds used to purchase computer equipment for the schools. Annual payments due December of each year with interest at 4.6% until December 2020.	124,916		56,543	68,373	59,146
Dell Financial Services Flex Lease Purchases of computer equipment. Lease entered into in August 2018, proceeds used to purchase computer equipment for the schools. Annual payments due December of each year with interest at 5.7% until December 2021.	_	231,547	80,125	151,422	71,480
De Lage Landen Public Finance, LLC - Capital lease signed April 2018 for the purchase of school phone system.  Annual payments due August 15 for years 2018 until 2022 at 0% interest, with \$76,000 down on April 15, 2018.	200,712	-	40,143	160,569	40,143
Daimler Truck Financial Capital Lease for 11 school buses.  Lease signed October 2017 w ith an initial payment of \$189,765.  Annual payments due October 30th for years 2011 until 2021  at 2.58% interest.	712,520		171,383	541,137	175,805
Subtotal - Capital Leases only	1,703,291	231,547	963,885	970,953	396,026
Compensated absences	256,445	4,449		260,894	
Total Component Unit School Board	\$ 1,959,736	\$ 235,996	\$ 963,885	\$ 1,231,847	\$ 396,026

	Бапапт	nec					атаптес	Due Within		
	July 1, 2018 Increase		Dec	rease	<u>Jun</u>	e 30, 2019	<u>On</u>	e Year		
Component Unit IDA of Mecklenburg County, Virginia										
Riley B. Lowe										
The Authority originally borrowed \$650,000										
to purchase a building in Chase City, Virginia										
jointly with the Industrial Development Authority										
of the Town of Chase City, Virginia to be leased										
for tw enty years to a local business with the										
option to purchase at any time. The original loan										
terms were modified, effective April 1, 2012,										
reducing the interest rate from 7.00% to 6.00%										
and extending the term of payments. The loan is										
payable in monthly installments of \$4,840 through										
April 2022.	\$ 19	8,471	\$	-	\$	47,469	\$	151,002	\$	50,397
Citizens Community Bank for \$1,155,000.										
Dated January 8, 2016 and matures November 1, 2021.										
Proceeds are being used to construct an industrial shell										
building in the Roanoke River Basin Industrial Park.										
As of June 30, 2018 all proceeds have been drawn down.										
Interest is stated at 2.95%. Only interest is payable until 2021.	1,15	5,000		-		-	•	1,155,000		-
Lake Country Development Corporation										
The Authority borrow ed \$245,000 to begin										
construction on a shell building in Roanoke River										
Regional Business Park. The promissory note is dated										
February 5, 2016, with interest stated at 3.00%, payable										
over 5 years (60 payments) in monthly payments of										
\$4,402.33.	13	9,279				49,324	<u> </u>	89,955	_	50,824
Total Component Unit IDA of Mecklenburg County,										
Virginia	\$ 1,49	2,750	\$	-	\$	96,793	3 \$	1,395,957	\$	101,221

## **▲ Net Investment in Capital Assets**

The "net investment in capital assets" amount reported on the government-wide Statement of Net Position as of June 30, 2019 is determined as follows:

	Go	overnmental <u>Activities</u>	Component Unit School Board	Component Unit IDA
Net Investment in Capital Assets				
Cost of capital assets	\$	74,503,122	\$71,422,697	\$15,110,723
Less: Accumulated depreciation		(23,229,924)	(47,421,766)	
Book value		51,273,198	24,000,931	15,110,723
Restricted cash for construction not spent		83,704,989	-	-
Less: Capital related debt		(89,752,588)	(970,953)	(1,395,957)
Less: Unamortized debt issuance premium		(4,608,631)		
Net Investment in Capital Assets	\$	40,616,968	\$23,029,978	\$13,714,766

Deferred inflows of resources from unavailable revenue – taxes and other are comprised of the following:

## **Primary Government**

## **General Fund**

Delinquent taxes not collected within 60 days \$ 1,045,762
Prepaid property taxes - property taxes paid in advance 57,651
Other deferred credits \$ 8,803

Total Deferred Inflows of Resources -Governmental Funds

vernmental Funds \$ 1,112,216

## 13 Risk Management

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The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County joined together with other local governments in Virginia to form the Virginia Municipal Liability Pool, a public entity risk pool currently operating as a common risk management and insurance program for participating local governments. The County pays an annual premium to the pool for substantially all of its insurance coverage. In the event of a loss deficit and depletion of all available excess insurance, the pool may assess all members in the proportion which the premium of each bears to the total premiums of all members in the year in which such deficit occurs.

The County continues to carry commercial insurance for all other risks of loss, including employee dishonesty and employee health and accident insurance. The Component Unit School Board carries commercial insurance for all risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Surety bond coverage is as follows:

<u>Name</u>	<u>Title</u>	<u>Surety</u>	<u>Amount</u>
Michelle G. Gordon	Clerk of the Circuit Court	Commonwealth of Virginia Faithful Performance of Duty Bond Plan	\$2,210,000
Joseph E. "Ed" Taylor	Commissioner of Revenue	Commonwealth of Virginia Faithful Performance of Duty Bond Plan	3,000
Sandra P. Langford	Treasurer	Commonwealth of Virginia Faithful Performance of Duty Bond Plan	400,000
R. W. "Bobby" Hawkins, Jr.	Sheriff	Commonwealth of Virginia Faithful Performance of Duty Bond Plan	30,000
Other Employees School Board Employees All County Employees Department of Social Service	es	Utica Insurance Company VACo Insurance Programs VACo Insurance Programs	2,500 250,000 250,000

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Federal programs in which the County and all discretely presented component units participate were audited in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Pursuant to the requirements of the Uniform Guidance, all major programs and certain other programs were tested for compliance with applicable grant requirements. While no matters of noncompliance were disclosed by the audit, the Federal Government may subject grant programs to additional compliance tests which may result in disallowed expenditures. In the opinion of management, any future disallowance of current grant program expenditures, if any, would be immaterial.

## 15<sup>Litigation</sup>

At June 30, 2019, there were no matters of litigation involving the County which would materially affect the County's financial position should any court decisions or pending matters not be favorable to such entities.

# 16<sup>Legal Compliance</sup>

The Virginia Public Finance Act contains state law for issuance of long-term and short-term debt. The Act states, in part, that no municipality may issue bonds or other interest-bearing obligations, including existing indebtedness, which will at any time exceed 10% of the assessed valuation on real estate as shown by the last preceding assessment for taxes. Short-term revenue anticipation bonds/notes, general obligation bonds approved in a referendum, revenue bonds, and contract obligations for publically owned or regional projects should not be included in the debt limitation.

## Computation of Legal Debt Margin

## TLandfill Closure and Post-Closure Costs

State and Federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure.

The County will recognize the remaining estimated cost of closure and post-closure care of \$1,785,288 as the remaining estimated capacity of the landfill is filled. These amounts are based on what it would cost to perform all closure and post-closure care in 2019. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

The County has cash of \$558,735 held for these purposes. The County expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional post-closure care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue.

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Following is a summary of adjustments made to the local school appropriation when converting from fund financial statements to government-wide financial statements:

## **School Board Appropriation in the Fund Financial Statements**

From the General Fund to the School Fund	\$18,549,982
From the General Fund to the School Textbook Fund	152,437
Subtotal - Transfers to the School Board Component Unit	18,702,419
From the School Fund to New School Funds	(298,434)
Net School Board Appropriation for the	
Fund Financial Statements	18,403,985
Adjustments for	
Payment of principal and interest on school debt for buildings	(3,422,494)
Depreciation on school building and other fixed assets	233,488
Adjusted School Board Appropriation	
in the Government-Wide Financial Statements	\$15,214,979

## 1 9 Tax Abatement Disclosures

The County and its component unit, IDA, negotiates property tax abatement agreements on an individual basis. The County has tax abatement agreements with two entities as of June 30, 2019.

## Facts and Assumptions

	Percentage	<b>Amount of</b>
	of Taxes	Taxes Abated
	<b>Abated During</b>	<b>During the</b>
<u>Purpose</u>	the Fiscal Year	Fiscal Year
Increase Size and Employment		
in Southside Virginia Area		
Machinery and tools tax and real estate tax	82.5%	\$ 29,612,900
Business Personal Property	82.5%	761,657

## 20 Pension Plan

## **Plan Description**

All full-time, salaried permanent employees of the Political Subdivision are automatically covered by a VRS Retirement Plan upon employment. All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

#### PLAN 1

#### About Plan 1

Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service, and average final compensation at retirement using a formula.

#### Eligible Members

Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken a refund.

#### Hybrid Opt-In Election

VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.

#### PLAN 2

#### About Plan 2

Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service, and average final compensation at retirement using a formula.

#### Eligible Members

Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.

#### Hybrid Opt-In Election

Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.

### HYBRID RETIREMENT PLAN

### About the Hybrid Retirement Plan

The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan.

- The defined benefit is based on a member's age, creditable service, and average final compensation at retirement using a formula.
- The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.
- •In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.

#### Eligible Members

Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:

- Political subdivision employees\*
- •School division employees
- •Members in Plan 1 or Plan 2 w ho elected to opt into the plan during the election window held January 1 April 30, 2014; the plan's effective date for opt-in members w as July 1, 2014

#### \*Non-Eligible Members

Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:

•Political subdivision employees w ho are covered by enhanced benefits for hazardous duty employees

Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.

#### PLAN 1

#### **Retirement Contributions**

Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

#### Creditable Service

Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count tow ard eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

#### Vesting

Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.

Members are always 100% vested in the contributions that they make.

#### PLAN 2

#### **Retirement Contributions**

Same as Plan 1.

#### Creditable Service

Same as Plan 1.

## Vesting

Same as Plan 1.

#### HYBRID

#### RETIREMENT PLAN

#### **Retirement Contributions**

A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

#### Creditable Service

#### **Defined Benefit Component:**

Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

#### **Defined Contributions Component:**

Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.

#### Vesting

#### **Defined Benefit Component:**

Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

#### **Defined Contributions Component:**

Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.

Members are always 100% vested in the contributions that they make.

PLAN1	PLAN2	HYBRID <u>RETIREMENT PLAN</u>
		Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.  •After two years, a member is 50% vested and may withdraw 50% of employer contributions.  •After three years, a member is 75% vested and may withdraw 75% of employer contributions.  •After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.  Distribution is not required by law until age 70 1/2.
Calculating the Benefit  The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier, and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.  An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.	Calculating the Benefit See definition under Plan 1.	Calculating the Benefit  Defined Benefit Component: See definition under Plan 1.  Defined Contribution Component: The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.
Average Final Compensation  A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.	Average Final Compensation  A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.	Average Final Compensation  Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.
Service Retirement Multiplier  VRS: The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%.	Service Retirement Multiplier  VRS: Same as Plan 1 for service earned, purchased, or granted prior to January 1, 2013. For non-hazardous duty members, the retirement multiplier is 1.65% for creditable service earned, purchased, or granted on or after January 1, 2013.	Service Retirement Multiplier  Defined Benefit Component: VRS: The retirement multiplier for the defined benefit component is 1.00%.  For members w ho opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.
Sheriffs and regional jail superintendents: The retirement multiplier for sheriffs and regional jail superintendents is 1.85%.	Sheriffs and regional jail superintendents: Same as Plan 1.	Sheriffs and regional jail superintendents: Not applicable.
Political subdivision hazardous duty employees: The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer.	Political subdivision hazardous duty employees: Same as Plan 1.	Political subdivision hazardous duty employees: Not applicable.  Defined Contribution Component Not applicable.

PLAN 1  Normal Retirement Age  VRS: Age 65.	PLAN 2 Normal Retirement Age VRS: Normal Social Security retirement age.	HYBRID  RETIREMENT PLAN  Normal Retirement Age  Defined Benefit Component:  VRS: Same as Plan 2.
Political subdivisions hazardous duty employees: Age 60.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Unreduced Retirement Eligibility VRS: Age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.	<b>Earliest Unreduced Retirement Eligibility VRS:</b> Normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90.	Earliest Unreduced Retirement Eligibility  Defined Benefit Component:  VRS: Normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.
Political subdivisions hazardous duty employees: Age 60 w ith at least five years of creditable service or age 50 w ith at least 25 years of creditable service.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable.  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Reduced Retirement Eligibility VRS: Age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.	<b>Earliest Reduced Retirement Eligibility VRS:</b> Age 60 with at least five years (60 months) of creditable service.	Earliest Reduced Retirement Eligibility  Defined Benefit Component:  VRS: Age 60 with at least five years (60 months) of creditable service.
Political subdivisions hazardous duty employees: Age 50 w ith at least five years of creditable service.	Political subdivisions hazardous duty employees: Same as Plan 1.	Political subdivisions hazardous duty employees: Not applicable  Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.	Cost-of-Living Adjustment (COLA) in Retirement The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.	Cost-of-Living Adjustment (COLA) in Retirement Defined Benefit Component: Same as Plan 2 Defined Contribution Component: Not applicable

Eligibility:

For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.

For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.

Eligibility: Same as Plan 1 Eligibility:

Same as Plan 1 and Plan 2

## PLAN 1

Exceptions to COLA Effective Dates:

The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:

- •The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.
- •The member retires on disability.
- •The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP).
- •The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.
- •The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

### Disability Coverage

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.70% on all service, regardless of when it was earned, purchased, or granted.

#### Purchase of Prior Service

Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts towards vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. Members also may be eligible to purchase periods of leave without pay.

#### PLAN 2

Exceptions to COLA Effective Dates: Same as Plan 1

#### Disability Coverage

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased, or granted.

#### Purchase of Prior Service

Same as Plan 1

### HYBRID RETIREMENT PLAN

Exceptions to COLA Effective Dates: Same as Plan 1 and Plan 2

#### Disability Coverage

Employees of political subdivisions and school divisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.

Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.

#### Purchase of Prior Service

#### Defined Benefit Component:

Same as Plan 1, with the following exceptions:

• Hybrid Retirement Plan members are ineligible for ported service.

#### **Defined Contribution Component:**

Not applicable

## **Employees Covered by Benefit Terms**

As of the June 30, 2017 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Primary Government - <u>County</u>	School Board - General <u>Employees</u>
	<u>Number</u>	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	115	84
Inactive members:  Vested inactive members	25	10
Non-vested inactive members	28	44
LTD	0	0
Inactive members active elsewhere in VRS	<u>81</u>	<u>17</u>
Total inactive members	134	71
Active members	<u>193</u>	<u>65</u>
Total covered employees	<u>442</u>	<u>220</u>

### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions and school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

If the employer used the certified rate: The political subdivision's contractually required contribution rate for the year ended June 30, 2019 was 8.95% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the political subdivision were \$795,876 and \$770,290 for the years ended June 30, 2019 and June 30, 2018, respectively.

For the school board – general employees, employee contributions were \$102,779 and \$98,215 for the years ended June 30, 2019 and June 30, 2018, respectively.

Each school division's contractually required contribution rate for the year ended June 30, 2019 was 15.68% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contribution to the pension plan from the school division were \$3,613,571 and \$3,531,002 for the years ended June 30, 2019 and June 30, 2018, respectively.

## **Net Pension Liability**

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For political subdivisions, the net pension liability was measured as of June 30, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2017 rolled forward to the measurement date of June 30, 2018.

## Net Pension Liability - Teacher Employee Retirement Plan

The net pension liability (NPL) is calculated separately for each system and represents that particular system's total pension liability determined in accordance with GASB Statement No. 67, less that system's fiduciary net position. As of June 30, 2018, NPL amounts for the VRS Teacher Employee Retirement Plan is as follows (amounts expressed in thousands):

## **Teacher Employee Retirement Plan**

	Teacher Employee Retirement <u>Plan</u>
Total Pension Liability Plan Fiduciary Net Position	\$46,679,555 34,919,563
Employer's Net Pension Liability (Asset)	\$11,759,992
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.81%

The total pension liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net pension liability is disclosed in accordance with the requirements of GASB Statement No. 67 in the System's notes to the financial statements and required supplementary information.

## Actuarial Assumptions - General Employees and School Division - Teachers

**General Employees** 

The total pension liability for General Employees in the Political Subdivision's and VRS Teacher Retirement Plans was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

**Teachers** 

Inflation	2.5 percent	2.5 percent
Salary increases, including inflation	3.5 percent - 5.35 percent	3.5 percent - 5.95 percent
Investment rate of return	7.0 percent, net of pension plan investment expenses, including inflation	7.0 percent, net of pension plan investment expenses, including inflation

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

#### **Political Subdivisions**

## Mortality rates:

Largest 10 – Non-Hazardous Duty: 20% of deaths are assumed to be service related.

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

## Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020: males set forward 3 years; females 1.0% increase compounded from ages 70-90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

All Others (Non 10 Largest) – Non-Hazardous Duty: 15% of deaths are assumed to be service related.

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 95% of rates; females 105% of rates.

## Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Largest 10 – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70-75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 20%

## All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final
	retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each
	year age and service through 9 years of
	service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 15%

#### School Division - Teacher

## Mortality rates:

#### Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

#### Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020: males 1.0% increase compounded from ages 70-90; and females set back 3 years with 1.5% increase compounded from ages 65-75 and 2% increase compounded from ages 75-90.

## Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70-75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

## Actuarial Assumptions - Public Safety Employees with Hazardous Duty Benefits

The total pension liability for Public Safety employees in the Political Subdivision Retirement Plan was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation 2.5 percent

Salary increases, including

inflation 3.5 percent - 4.75 percent

Investment rate of return 7.0 percent, net of pension plan investment

expenses, including inflation\*

\*Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of pension liabilities.

### Mortality rates:

Largest 10 – Hazardous Duty: 70% of deaths are assumed to be service related.

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant rates at ages 81 and older projected with a scale BB to 2020; males 90% of rates; females set forward 1 year.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year, 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

### Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

All Others (Non 10 Largest) – Hazardous Duty; 45% of deaths are assumed to be service related.

### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males 90% of rates; females set forward 1 year.

### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year, 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

## Post-Disablement:

RP-2014 Disability Mortality Rates projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

## Largest 10 - Hazardous Duty:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Increased rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 60% to 70%

## All Others (Non 10 Largest) - Hazardous Duty:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decrease rate from 60% to 45%

## Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target <u>Allocation</u>	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	<u>15.00%</u>	9.53%	<u>1.43%</u>
Total	<u>100.00%</u>		<u>4.80%</u>
*Expected arithmetic r	Inflation nominal return		<u>2.50%</u> 7.30%

<sup>\*</sup>The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions; political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. Through the fiscal year ending June 30, 2018, the rate contributed by the school division for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 100% of the actuarially determined contribution rate. For the year ended June 30, 2018, the alternate rate was the employer contribution rate used in FY 2012 or 90% of the actuarially determined employer contribution rate from the June 30. 2015, actuarial valuations, whichever was greater. From July 1, 2018 on, participating employers and school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

## Changes in Net Pension Liability

## **Primary Government - County**

	Increase (Decrease)			
	Total	Plan	Net	
	Pension	Fiduciary	Pension	
	Liability	Net Position	Liability	
	<u>(a)</u>	<u>(b)</u>	<u>(a) - (b)</u>	
Balances at June 30, 2017	\$43,848,372	\$41,170,881	\$ 2,677,491	
Changes for the Year				
Service cost	937,718	-	937,718	
Interest	2,996,570	-	2,996,570	
Benefit changes	-	-	-	
Assumption changes	-	-	-	
Differences between expected				
and actual experience	196,694	-	196,694	
Contributions - employer	-	781,980	(781,980)	
Contributions - employee	-	418,507	(418,507)	
Net investment income	-	3,025,578	(3,025,578)	
Benefit payments, including refunds	(2,080,462)	(2,080,462)	-	
Administrative expenses	-	(26,328)	26,328	
Other changes		(2,687)	2,687	
Net Changes	2,050,520	2,116,588	(66,068)	
Balances at June 30, 2018	\$45,898,892	\$43,287,469	\$ 2,611,423	

## **Component Unit School Board - General Employees**

	<u>Increase (Decrease)</u>			
	Total	Plan	Net	
	Pension	<b>Fiduciary</b>	Pension	
	Liability	<b>Net Position</b>	Liability	
	<u>(a)</u>	<u>(b)</u>	<u>(a) - (b)</u>	
Balances at June 30, 2017	\$ 5,892,885	\$ 5,367,420	\$ 525,465	
Changes for the Year				
Service cost	89,304	-	89,304	
Interest	396,509	-	396,509	
Benefit changes	-	-	-	
Assumption changes	-	-	-	
Differences between expected				
and actual experience	51,611	-	51,611	
Contributions - employer	-	98,571	(98,571)	
Contributions - employee	-	50,633	(50,633)	
Net investment income	-	388,191	(388,191)	
Benefit payments, including refunds	(456,938)	(456,938)	-	
Administrative expenses	-	(3,543)	3,543	
Other changes		(338)	338	
Net Changes	80,486	76,576	3,910	
Balances at June 30, 2018	\$ 5,973,371	\$ 5,443,996	\$ 529,375	

## Sensitivity of the Political Subdivision's and School Division's – Teacher Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the political subdivision's and school division's – teachers proportionate share of the net pension liability using the discount rate of 7.00%, as well as what the political subdivision's and school division's – teachers proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1.00	% Decrease (6.00%)		ent Discount ite (7.00%)	1.0	0% Increase (8.00%)
Primary Government - County Political subdivision's Net Pension Liability	<u>\$</u>	8,633,942	<u>\$</u>	2,611,423	<u>\$</u>	(2,394,060)
Component Unit School Board - General Employees Political subdivision's Net Pension Liability	\$	1,112,404	<u>\$</u>	529,375	\$	31,633
School division's proportionate share of the VRS Teacher Employee Retirement Plan Net Pension Liability	\$	51,035,000	<u>\$</u>	33,411,000	<u>\$</u>	18,822,000

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2019, the political subdivision recognized pension expense of \$(372,319).

For the year ended June 30, 2019, the school board – general employees recognized pension expense of \$61,677.

At June 30, 2019, the school division – teachers reported a liability of \$33,411,000 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2018 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net Pension Liability was based on the school division's actuarially determined employer contributions to the pension plan for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018, the school division's proportion was .28410% as compared to .28099% at June 30, 2017.

For the year ended June 30, 2019, the school division recognized pension expense of \$1,239,000. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions.

At June 30, 2019, the political subdivision and school division – teachers reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources
Primary Government - County			
Differences between expected and actual experience	\$	138,154	\$ 458,910
Change in assumptions		-	142,535
Net difference between projected and actual earnings on pension plan investments		-	345,999
Employer contributions subsequent to the measurement date		795,876	
Total - Primary Government	\$	934,030	\$ 947,444
Component Unit School Board - General E	mploye	es	
Differences between expected and actual experience	\$	22,119	\$ -
Change in assumptions		-	-
Net difference between projected and actual earnings on pension plan investments		-	35,410
Employer contributions subsequent to the measurement date		102,779	
Total	\$	124,898	\$ 35,410

	D	eferred Outflow of Resources	s I	Deferred Inflows of Resources
Component Unit School Board - Teachers				
Differences between expected and actual experience	\$	-	\$	2,856,000
Net difference between projected and actual earnings on pension plan investments		-		709,000
Change in assumptions		399,000		-
Changes in proportion and differences between employer contributions and proportionate share of contributions		646,000		1,567,000
Employer contributions subsequent to the measurement date		3,613,571	-	<u>-</u>
Total	\$	4,658,571	\$	5,132,000
Total Component Unit School Board	\$	4,783,469	\$	5,167,410

\$795,876 for the County, \$102,779 for school general employees, and \$3,613,571 for teachers reported as deferred outflows of resources related to pensions resulting from the political subdivision and school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the Fiscal Year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

	Primary <u>Government</u> <u>County</u>	Component Unit School Board General Employees		I	<u>eachers</u>
Year Ended June 30,					
2020	\$ (311,077)	\$ 47,5	34	\$	(999,000)
2021	(62,492)	(3:	39)		(927,000)
2022	(400,634)	(55,8	11)		(1,589,000)
2023	(35,087)	(4,6	75)		(493,000)
2024	-		-		(79,000)
Thereafter	-		-		-

#### Pension Plan Fiduciary Net Position

Detailed information about the VRS Political Subdivision's and Teacher Retirement Plans' Fiduciary Net Position is available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

## **71** Other Post-Employment Benefits - Group Life Insurance Program

## Plan Description

All full-time, salaried permanent employees of the state agencies, teachers and employees of participating political subdivisions are automatically covered by the VRS Group Life Insurance Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic Group Life Insurance benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the Group Life Insurance Program OPEB.

The specific information for Group Life Insurance Program OPEB, including eligibility, coverage and benefits is set out in the table below:

## **GROUP LIFE INSURANCE PROGRAM PLAN PROVISIONS**

## **Eligible Employees**

The Group Life Insurance Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program, including the following employers that do not participate in VRS for retirement:

- · City of Richmond
- City of Portsmouth
- · City of Roanoke
- · City of Norfolk
- Roanoke City Schools Board

Basic group life insurance coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.

## **Benefit Amounts**

The benefits payable under the Group Life Insurance Program have several components.

- **Natural Death Benefit** The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled.
- Accidental Death Benefit The accidental death benefit is double the natural death benefit.
- Other Benefit Provisions In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include:

Accidental dismemberment benefit

Safety belt benefit

Repatriation benefit

Felonious assault benefit

Accelerated death benefit option

## **Reduction in Benefit Amounts**

The benefit amounts provided to members covered under the Group Life Insurance Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.

## Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)

For covered members with at least 30 years of creditable service, there is a minimum benefit payable under the Group Life Insurance Program. The minimum benefit was set at \$8,000 by statute. This amount is increased annually based on the VRS Plan 2 cost-of-living statute. This amount is increased annually based on the VRS Plan 2 cost-of-living adjustment and was increased to \$8,279 effective July 1, 2018.

#### **Contributions**

The contribution requirements for the Group Life Insurance Program are governed by §51.1-506 and §51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the Group Life Insurance Program was 1.31% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.79% (1.31% X 60%) and the employer component was 0.52% (1.31% X 40%). Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution. Each employer's contractually required employer contribution

rate for the year ended June 30, 2019 was 0.52% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contribution to the Group Life Insurance Program from the entity were \$46,241 and \$44,670 for the years ended June 30, 2019 and June 30, 2018, respectively.

For the school board – general employees, contributions to the Group Life Insurance Program were \$6,108 and \$5,759 for the years ended June 30, 2019 and June 30, 2018, respectively.

For the school board – teacher, contributions to the Group Life Insurance Program were \$119,958 and \$119,391 for the years ended June 30, 2019 and June 30, 2018, respectively.

## GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB

At June 30, 2019, the entities reported a liability of \$686,000 for the political subdivision, \$88,000 for the school board – general employees, and \$1,834,000 for the school board – teacher for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2018 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation as of that date. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the Group Life Insurance Program for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018, the participating employer's proportion was .45180% for the political subdivision, .00582% for the school board – general employees, and .12075% for the school board – teacher as compared to .04504% for the political subdivision, .00581% for the school board – general employees, and .12038% for the school board – teacher at June 30, 2017.

For the year ended June 30, 2019, the participating employer recognized GLI OPEB expenses of \$8,000 for the political subdivision, \$5,000 for the school board – general employees, and \$5,000 for school board – teacher. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2019, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

## **Primary Government**

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	34,000	\$	12,000
Net difference between projected and actual earnings on GLI OPEB program investments		-		22,000
Change in assumptions				29,000
Changes in proportion		4,000		-
Employer contributions subsequent to the measurement date		46,241		<u>-</u>
Total	\$	84,241	\$	63,000

#### **School Board**

	Deferred Outfl of Resource		Deferred Inflows of Resources
Differences between expected and actual experience	\$ 4,	000	\$ 1,000
Net difference between projected and actual earnings on GLI OPEB program investments		-	3,000
Change in assumptions		-	4,000
Changes in proportion	18,	000	-
Employer contributions subsequent to the measurement date	6	108	<del>_</del>
Total	\$ 28,	108	\$ 8,000
Teacher			
Differences between expected and actual experience	\$ 90,	000	\$ 33,000
Net difference between projected and actual earnings on GLI OPEB program investments		-	60,000
Change in assumptions		-	76,000
Changes in proportion	6,	000	39,000
Employer contributions subsequent to the measurement date	119,	958	
Total	\$ 215,	958	\$ 208,000

\$46,241 for the political subdivision, \$6,108 for school board – general employees, and \$119,958 for school board – teacher reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

## **Primary Government**

# Year Ended June 30,

2020	\$ (9,000)
2021	(9,000)
2022	(9,000)
2023	(3,000)
2024	2,000
Thereafter	3,000

#### **School Board**

## Year Ended June 30,

	_	
2020	\$	3,000
2021		3,000
2022		3,000
2023		4,000
2024		1,000
Thereafter		_

### Teacher

## Year Ended June 30,

2020	\$ (35,000)
2021	(35,000)
2022	(35,000)
2023	(18,000)
2024	4,000
Thereafter	7,000

## Actuarial Assumptions

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation	2.5 percent
Salary increases, including inflation -	
General state employees	3.5 percent - 5.35 percent
Teachers	3.5 percent - 5.95 percent
SPORS employees	3.5 percent - 4.75 percent
VaLORS employees	3.5 percent - 4.75 percent
JRS employees	4.5 percent
Locality - General employees	3.5 percent - 5.35 percent
Locality - Hazardous Duty employees	3.5 percent - 4.75 percent
Investment rate of return	7.0 percent, net of investment expenses, including inflation*

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of the OPEB liabilities.

## Mortality rates - General State Employees

### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males set back 1 year, 85% of rates; females set back 1 year.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% increase compounded from ages 70 to 85.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males 115% of rates; females 130% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results f an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70-75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 25%

## Mortality rates - Teachers

## Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

## Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Health Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

## Post-Disablement:

RP-2014 Disability Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70-75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

## Mortality rates - SPORS Employees

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020 and reduced margin for future improvement in accordance with experience
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 85%

## Mortality rates - VaLORS Employees

## Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

## Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020 and reduced margin for future improvement in accordance with experience
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 50% to 35%

## Mortality rates - JRS Employees

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020; males set back 1 year, 85% of rates; females set back 1 year.

## Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males set forward 1 year; females set back 1 year with 1.5% compounding increase from ages 70 to 85.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with Scale BB to 2020; males 115% of rates; females 130% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP- 2014 projected to 2020
Retirement Rates	Decreased rates at first retirement eligibility
Withdrawal Rates	No change
Disability Rates	Removed disability rates
Salary Scale	No change

## Mortality rates - Largest Ten Locality Employers - General Employees

## Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

## Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered retirement rates at older ages and
	extended final retirement age from 70 to 75
Withdrawal Rates	Adjusted termination rates to better fit
	experience at each age and service year
Disability Rates	Lowered disability rates
Salary Scale	No change
Line of Duty Disability	Increased rate from 14% to 20%

#### Mortality rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 95% of rates; females 105% of rates.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 3 years; females 1.0% increase compounded from ages 70 to 90.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years, 110% of rates; females 125% of rates.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP- 2014 projected to 2020			
Retirement Rates	Lowered retirement rates at older ages and extended final retirement age from 70 to 75			
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year			
Disability Rates	Lowered disability rates			
Salary Scale	No change			
Line of Duty Disability	Increased rate from 14% to 15%			

#### Mortality rates - Largest Ten Locality Employers - Hazardous Duty Employees

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-			
retirement healthy, and disabled)	2014 projected to 2020			
Retirement Rates	Lowered retirement rates at older ages			
Withdrawal Rates	Adjusted termination rates to better fit			
	experience at each age and service year			
Disability Rates	Increased disability rates			
Salary Scale	No change			
Line of Duty Disability	Increased rate from 60% to 70%			

#### Mortality rates - Non-Largest Ten Locality Employers - Hazardous Duty Employees

#### Pre-Retirement:

RP-2014 Employee Rates to age 80, Healthy Annuitant Rates to 81 and older projected with Scale BB to 2020; males 90% of rates; females set forward 1 year.

#### Post-Retirement:

RP-2014 Employee Rates to age 49, Healthy Annuitant Rates at ages 50 and older projected with Scale BB to 2020; males set forward 1 year with 1.0% increase compounded from ages 70 to 90; females set forward 3 years.

#### Post-Disablement:

RP-2014 Disability Life Mortality Table projected with scale BB to 2020; males set forward 2 years; unisex using 100% male.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020			
Retirement Rates	Increased age 50 rates and lowered rates at older ages			
Withdrawal Rates	Adjusted termination rates to better fit experience at each age and service year			
Disability Rates	Adjusted rates to better match experience			
Salary Scale	No change			
Line of Duty Disability	Decreased rate from 60% to 45%			

#### Net GLI OPEB Liability

The net OPEB liability (NOL) for the Group Life Insurance Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2018, NOL amounts for the Group Life Insurance Program are as follows (amounts expressed in thousands):

	Ins	oup Life surance 3 Program
Total GLI OPEB Liability	\$	3,113,508
Plan Fiduciary Net Position		1,594,773
Employers' Net GLI OPEB Liability (Asset)	\$	1,518,735
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability		51.22%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

#### Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target <u>Allocation</u>	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	<u>15.00%</u>	9.53%	<u>1.43%</u>
Total	<u>100.00%</u>		<u>4.80%</u>
	Inflation		<u>2.50%</u>
*Expected arithmetic	nominal return		<u>7.30%</u>

<sup>\*</sup> The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

#### **Discount Rate**

The discount rate used to measure the total GLI OPEB liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2018 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

## Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 7.00%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	 % Decrease (6.00%)	 ent Discount te (7.00%)	1.00	0% Increase (8.00%)
Employer's Proportionate Share of the Group Life Insurance Program				
Net OPEB Liability - Primary Government	\$ 896,000	\$ 686,000	\$	515,000
Net OPEB Liability - School Division	\$ 115,000	\$ 88,000	<u>\$</u>	66,000
Net OPEB Liability - Teacher	\$ 2,396,000	\$ 1,834,000	\$	1,377,000

#### Group Life Insurance Program Fiduciary Net Position

Detailed information about the Group Life Insurance Program's Fiduciary Net Position is available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## 22Other Post-Employment Benefits - Teacher Employee Health Insurance Credit Program

#### **Plan Description**

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee Health Insurance Credit Program. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information for the Teacher Health Insurance Credit Program OPEB, including eligibility, coverage, and benefits is set out in the table below:

## TEACHER EMPLOYEE HEALTH INSURANCE CREDIT PROGRAM (HIC) PLAN PROVISIONS

#### **Eligible Employees**

The Teacher Employee Retiree Health Insurance Credit Program was established July 1, 1993 for retired Teacher Employees covered under VRS who retire with at least 15 years of service credit.

Eligible employees are enrolled automatically upon employment. They include:

 Full-time permanent (professional) salaried employees of public school divisions covered under VRS.

#### **Benefit Amounts**

The Teacher Employee Retiree Health Insurance Credit Program provides the following benefits for eligible employees:

- At Retirement For Teacher and other professional school employees who retire with at least 15 years of service credit, the monthly benefit is \$4.00 per year of service per month with no cap on the benefit amount.
- <u>Disability Retirement</u> For Teacher and other professional school employees who retire
  on disability or go on long-term disability under the Virginia Local Disability Program
  (VLDP), the monthly benefit is either:
  - o \$4.00 per month, multiplied by twice the amount of service credit, or
  - \$4.00 per month, multiplied by the amount of service earned had the employee been active until age 60, whichever is lower.

#### **Health Insurance Credit Program Notes:**

- The monthly Health Insurance Credit benefit cannot exceed the individual premium amount.
- Employees who retire after being on long-term disability under VLDP must have at least 15 year
  of service credit to qualify for the health insurance credit as a retiree.

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-1401(E) of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2019 was 1.20% of covered employee compensation for employees in the VRS Teacher Employee Health Insurance Credit Program. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2017. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the school division to the VRS Teacher Employee Health Insurance Credit Program were \$276,549 and \$282,122 for the years ended June 30, 2019 and June 30, 2018, respectively.

Teacher Employee Health Insurance Credit Program OPEB Liabilities, Teacher Employee Health Insurance Credit Program OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Teacher Employee Health Insurance Credit Program OPEB

At June 30, 2019, the school division reported a liability of \$3,601,000 for its proportionate share of the VRS Teacher Employee Health Insurance Credit Program Net OPEB Liability. The Net VRS Teacher Employee Health Insurance Credit Program OPEB Liability was measured as of June 30, 2018 and the total VRS Teacher Employee Health Insurance Credit Program OPEB liability used to calculate the Net VRS Teacher Employee Health Insurance Credit Program OPEB Liability was determined by an actuarial valuation as of that date. The school division's proportion of the Net VRS Teacher Employee Health Insurance Credit Program OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS Teacher Employee Health Insurance Credit Program OPEB plan for the year ended June 30, 2018 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2018, the school division's proportion of the VRS Teacher Employee Health Insurance Credit Program was .28361% as compared to .28055% at June 30, 2017.

For the year ended June 30, 2019, the school division recognized VRS Teacher Employee Health Insurance Credit Program OPEB expense of \$282,000. Since there was a change in proportionate share between measurement dates a portion of the VRS Teacher Employee Health Insurance Credit Program Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2019, the school division reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee Health Insurance Credit Program OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflow of Resources	
Differences between expected and actual experience	\$	-	\$	18,000
Change in assumptions		-		31,000
Net difference between projected and actual earnings on Teacher HIC OPEB plan investments		-		3,000
Change in proportionate share		34,000		97,000
Employer contributions subsequent to the measurement date		276,549		<u>-</u>
Total	\$	310,549	\$	149,000

\$276,549 reported as deferred outflows of resources related to the Teacher Employee HIC OPEB resulting from the school division's contributions subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC OPEB Liability in the Fiscal Year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

June 30,	
2020	\$ (21,000)
1021	(21,000)
2022	(21,000)
2023	(20,000)
2024	(20,000)
Thereafter	(12,000)

Vear Ended

#### **Actuarial Assumptions**

The total Teacher Employee HIC OPEB liability for the VRS Teacher Employee Health Insurance Credit Program was based on an actuarial valuation as of June 30, 2017, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2018.

Inflation 2.5 percent

Salary increases, including inflation

Teacher Employees 3.5 percent - 5.95 percent

Investment rate of return 7.0 percent, net of plan investment

expenses, including inflation\*

#### Mortality rates - Teachers

#### Pre-Retirement:

RP-2014 White Collar Employee Rates to age 80, White Collar Healthy Annuitant Rates at ages 81 and older projected with scale BB to 2020.

#### Post-Retirement:

RP-2014 White Collar Employee Rates to age 49, White Collar Healthy Annuitant Rates at ages 50 and older projected with scale BB to 2020; males 1% increase compounded from ages 70 to 90; females set back 3 years with 1.5% increase compounded from ages 65 to 70 and 2.0% increase compounded from ages 75 to 90.

#### Post-Disablement:

RP-2014 Disability Mortality Rates projected with Scale BB to 2020; 115% of rates for males and females.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the four-year period from July 1, 2012 through June 30, 2016. Changes to the actuarial assumptions as a result of the experience study are as follows:

Mortality Rates (Pre-retirement, post- retirement healthy, and disabled)	Updated to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

<sup>\*</sup> Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the assets for all of the VRS plans. This would provide an assumed investment return rate for GASB purposes of slightly more than the assumed 7.0%. However, since the difference was minimal, and a more conservative 7.0% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 7.0% to simplify preparation of OPEB liabilities.

#### Net Teacher Employee HIC OPEB Liability

The net OPEB liability (NOL) for the Teacher Employee Health Insurance Credit Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2018, NOL amounts for the VRS Teacher Employee Health Insurance Credit Program is as follows (amounts expressed in thousands):

	Teacher Employee HIC OPEB <u>Plan</u>
Total Teacher Employee HIC OPEB Liability	\$1,381,313
Plan Fiduciary Net Position	111,639
Teacher Employee net HIC OPEB Liability (Asset)	\$1,269,674
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability	8.08%

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

#### Long-Term Expected Rate of Return

The long-term expected rate of return on VRS System investments was determined using a log- normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	40.00%	4.54%	1.82%
Fixed Income	15.00%	0.69%	0.10%
Credit Strategies	15.00%	3.96%	0.59%
Real Assets	15.00%	5.76%	0.86%
Private Equity	<u>15.00%</u>	9.53%	<u>1.43%</u>
Total	<u>100.00%</u>		<u>4.80%</u>
	Inflation		2.50%
*Expected arithmetic	nominal return		<u>7.30%</u>

\* The above allocation provides a one-year return of 7.30%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 6.83%, including expected inflation of 2.50%.

#### **Discount Rate**

The discount rate used to measure the total Teacher Employee HIC OPEB was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2018, the rate contributed by each school division for the VRS Teacher Employee Health Insurance Credit Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2018 on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Teacher Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Teacher Employee HIC OPEB liability.

## Sensitivity of the School Division's Proportionate Share of the Teacher Employee HIC Net OPEB Liability to Changes in the Discount Rate

The following presents the school division's proportionate share of the VRS Teacher Employee Health Insurance Credit Program net HIC OPEB liability using the discount rate of 7.00%, as well as what the school division's proportionate share of the net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

1.00% Decrease Current Discount 1.00% Increase (6.00%) Rate (7.00%) (8.00%)

School division's proportionate share of the VRS Teacher Employee HIC OPEB Plan

Net HIC OPEB Liability

<u>\$ 4,022,000</u> <u>\$ 3,601,000</u> <u>\$ 3,242,000</u>

#### Teacher Employee HIC OPEB Fiduciary Net Position

Detailed information about the VRS Teacher Employee Health Insurance Credit Program's Fiduciary Net Position is available in the separately issued VRS 2018 Comprehensive Annual Financial Report (CAFR). A copy of the 2018 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2018-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

## 23 Other Postemployment Benefits

#### Plan Description

In addition to pension benefits offered by Virginia Retirement System, the County and School Board provides postemployment healthcare benefits. These benefits are governed by the County and School Board and can be amended by the County and School Board. The County and School Board provide healthcare insurance to retirees and their dependents. Very strict criteria have to be met to qualify for the benefits and the retirees come off the plan once they start receiving Medicare benefits at age 65.

#### **County OPEB**

#### **Eligibility**

Participants in the Mecklenburg County OPEB plan must meet the eligibility requirements based on service earned with the County to be eligible to receive benefits upon retirement. Participants who do not retire directly from active service are not eligible for the benefit. Participants must have attained age 50 with at least 30 years of service with the County to be eligible for health benefits.

Health benefits include medical only. The plan does provide for separate dental or vision coverage, but retirees pay the entire cost of coverage so there is no GASB liability for dental or vision coverage.

The valuation date is January 1, 2019 and the measurement date is June 30, 2019. Disclosures for the County OPEB Plan are as follows:

#### **County OPEB Plan**

Inflation 2.5 percent

Salary increases, including

inflation 3.5 percent - 5.35 percent

Investment rate of return 6.50 percent, net of investment expenses

#### Long-Term Expected Rate of Return

The best-estimate range for the long-term expected rate of return is determined by taking the annual average long-term future inflation and real return components, with each component being reasonable in our professional opinion, including the anticipated effects of return volatility and correlation among various asset classes. The data used in the assessment of reasonability were Milliman's December 31, 2018 capital market assumptions (real returns) and the 2018 Social Security Trustees Report (inflation).

<u>Asset Class</u>	<u>Index</u>	Target <u>Allocation</u>	Long-Term Expected Arithmetic Real Rate of Return	Long-Term Expected Geometric Real Rate of Return
Core Fixed Income	Bloomberg Barclays Aggregate	19.60%	2.13%	2.02%
High Yield Bonds	BAML High Yield	1.40%	4.00%	3.54%
Large Cap US Equities	Russell 1000	26.00%	4.90%	3.76%
Small Cap US Equities	Russell 2000	10.00%	5.89%	4.11%
Developed Foreign Equities	MSCI EAFE NR	13.00%	6.09%	4.59%
Emerging Market Equities	MSCI EM NR	5.00%	8.14%	5.33%
Private Equity	Cambridge Private Equity	5.00%	9.37%	5.57%
Hedge Funds/Absolute Return	HFRI FOF Diversified	10.00%	1.91%	1.66%
Real Estate (REITS)	NCREIF Property	7.00%	3.84%	3.13%
Commodities	Bloomberg Commodity	3.00%	3.01%	1.42%
Assumed Inflation			2.60%	2.60%
Portfolio Real Mean Return			4.55%	3.95%
Portfolio Nominal Mean Return			7.15%	6.65%
Portfolio Standard Deviation				10.85%
Long-Term Expected Rate of Return				6.50%

#### Changes in Net OPEB Liability

#### **County - OPEB**

	<u>Increase (Decrease)</u>			
	Total		Net	
	OPEB Fiduciary		OPEB	
	Liability	<b>Net Position</b>	Liability	
	<u>(a)</u>	<u>(b)</u>	<u>(a) - (b)</u>	
Balances as of June 30, 2018	\$ 2,485,094	\$ 1,881,061	\$ 604,033	
Changes for the Year				
Service cost	38,632	-	38,632	
Interest on total OPEB liability	179,985	-	179,985	
Effect of plan changes	-	-	-	
Effect of economic/demographic				
gains or losses	129,489	-	129,489	
Effect of assumptions changes or inputs	(222,862)	-	(222,862)	
Benefit payments	(166,821)	(166,821)	-	
Employer contributions	-	271,921	(271,921)	
Member contributions	-	-	-	
Net investment income	-	86,472	(86,472)	
Administrative expenses		(2,525)	2,525	
Net Changes	(41,577)	189,047	(230,624)	
Balances as of June 30, 2019	\$ 2,443,517	\$ 2,070,108	\$ 373,409	

#### Sensitivity Analysis

The following presents the County's Net OPEB Liability calculated using the discount rate of 6.50%, as well as what the County's Net OPEB Liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.50%) or 1 percentage point higher (7.50%) than the current rate.

Using Discount Rates	19	% Decrease <u>5.50%</u>	Di	scount Rate 6.50%	1	% Increase <u>7.50%</u>
Total OPEB Liability	\$	2,690,006	\$	2,443,517	\$	2,226,495
Fiduciary Net Position		2,070,108		2,070,108		2,070,108
Net OPEB Liability	\$	619,898	\$	373,409	\$	156,387

The following presents the County's Net OPEB Liability calculated using the current healthcare cost trend rates, as well as what the County's Net OPEB Liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current rates.

#### **Using Current Healthcare Cost**

Trend Rates		<b>Current Trend</b>					
	<u>19</u>	<u>% Decrease</u>		Rate	19	<u>% Increase</u>	
Total OPEB Liability	\$	2,193,329	\$	2,443,517	\$	2,737,389	
Fiduciary Net Position		2,070,108		2,070,108		2,070,108	
Net OPEB Liability	\$	123,221	\$	373,409	\$	667,281	

At June 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to the OPEB Retiree Health Insurance from the following sources:

	Deferred Outflows of Resources		of Resources	
Differences between expected and actual experience	\$	107,907	\$	-
Change in assumptions		-		185,718
Net difference between projected and actual earnings on OPEB plan investments		38,986		22,940
Change in proportionate share		-		-
Employer contributions subsequent to the measurement date		271,921		<u>-</u>
Total	\$	418,814	\$	208,658

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the expense in future reporting periods as follows:

Year Ended June 30,	
2020	\$ (13,462)
2021	(13,462)
2022	(13,464)
2023	(5,814)
2024	(15,563)
Thereafter	-

#### **OPEB Liability**

The Total OPEB Liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and projected forward to the measurement date. Any significant changes during this period must be reflected as prescribed by GASB 74 and 75.

#### **Discount Rate**

Discount Rate	7.00%	6.50%
Long-Term Expected Rate of Return, Net of Investment Expense	7.00%	6.50%
Municipal Bond Rate	N/A	N/A

The plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the long-term expected rate of return.

#### Other Key Actuarial Assumptions

The demographic assumptions used are predominantly consistent with those used in the June 30, 2018 actuarial valuation of the Virginia Retirement System (VRS). Please see the January 1, 2019 OPEB valuation report for a complete summary of all the underlying assumptions used in this valuation.

Valuation Date	Ja	inuary 1, 2017		January 1, 2019
Measurement Date	•	June 30, 2018	June 30, 2	
Inflation		2.50%		2.50%
Age-Related Claims C		iman's Health ost Guidelines		Milliman's Health Cost Guidelines
Healthcare Cost Trend	and Mill	n Trend Model iman's Health ost Guidelines		Getzen Trend Model and Milliman's Health Cost Guidelines
Withdrawal	witho	Plan has no Irawal benefit.		Plan has no withdrawal benefit.
Retirement	spouses/deper at the earl	ee and eligible ndents ending ier of death or ent of age 65.	spouses/dependents endi at the earlier of death	
Mortality Pre-Retirement Post-Retirement Post-Disablement	RP-2000 Employee M RP-2000 Combined Healthy M RP-2000 Disabled Life M	ortality Tables	RP-2000 Combined Healthy Mortality Table	
Disability Rates	Must have 30 years o eligible for me		<del>-</del>	
Otl	her Key Actuarial Assumptions (cont	inued)		
		<u>J</u>	lune 30, 2018	June 30, 2019
	alary Increases, Including Inflation,  Non-Law Officers			
		Years of Service	Increase for Next Year	Increase for Next Year
		1 to 2	5.35%	5.35%
		3	4.75%	4.75%
		4 to 6	4.45%	4.45%
		7 8	4.35% 4.25%	4.35% 4.25%
		9 to 10	4.00%	4.00%
		11 to 19	3.65%	3.65%
		20 or more	3.50%	3.50%
	alary Increases, Including Inflation, Law Officers			
		Years of Service	Increase for Next Year	Increase for <u>Next Year</u>
		1 to 4	4.75%	4.75%
		5	4.65%	4.65%
		6 to 9	4.40%	4.40%
		10 to 19	4.00%	4.00%
		20 or more	3.50%	3.50%
Δ.	ctuarial Cost Method	ı	Entry Age Norma	ll Entry Age Normal

#### **School Board OPEB**

#### **Eligibility**

School Board OPEB plan participants generally include active employees, terminated employees who have accumulated benefits but are not yet receiving them, and retired employees and beneficiaries currently receiving benefits. These participants must meet the eligibility requirements to receive benefits upon retirement.

#### **Methods and Assumptions**

Summary of Methods	
Valuation/Census Data Due	July 1, 2018
Measurement Date	July 1 2018 and July 1, 2019
Actuarial Cost Method	Entry Age, level percentage of pay
Actuarial Assets	None
Amortization of Deferred Resource Flows	Average of expected remaining service on a closed basis for differences between expected and actual experience and assumption changes.

Economic Assumptions	
Discount Rate	3.50%
20-Year Municipal Bond Yield	3.50%
Inflation Rate	2.50%
Salary Increases	3.00%
Medical Trend Rate	6.50% as of July 1,
	2018 grading to 5.00%
	over 6 years
Dental Trend Rate	N/A

Other Assumptions	
Mortality	RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale
Disability	None
Withdrawal	31.434% to 2.287% depending on gender, years of service and age
Retirement	3.0% to 35.0% depending on gender, years of service and age
Expenses	Assumed paid outside of Plan
Percent Married	Current Retirees: Actual retiree/spouse elections used.
	Future Retirees: Males 100%, Females 100%
Age Difference	Actual spouse birthdate for current retirees (if provided). For all others, males assumed to be 3 years older than females.
Retiree Plan Participation	Future Retirees Electing Coverage:
	Pre-65 subsidy available: N/A%
	Pre-65 subsidy not available: 40%
Percentage of Married Retirees Electing Spouse Coverage	Percent Future Retirees Electing Pre-65 Spouse Coverage:
	Spouse subsidy available: N/A
	Spouse subsidy not available: 15%
Benefits Not Included	Mecklenburg County Public School System provides access to dental and vision insurance during retirement. However, the implicit rate liability is not significant for dental and vision insurance so it has not been included in this valuation.

#### Changes in Net OPEB Liability

#### **School Board - OPEB**

	<u>Increase (Decrease)</u>			
	Total		Net	
	OPEB	<b>Fiduciary</b>	OPEB	
	Liability	<b>Net Position</b>	Liability	
	<u>(a)</u>	<u>(b)</u>	<u>(a) - (b)</u>	
Balances as of June 30, 2018	\$ 2,319,569	\$ -	\$ 2,319,569	
Changes for the Year				
Service cost	130,048	-	130,048	
Interest on total OPEB liability	81,285	-	81,285	
Effect of plan changes	-	-	-	
Difference between expected and				
actual changes	(319,524)	-	(319,524)	
Effect of assumptions changes or inputs	(241,483)	-	(241,483)	
Benefit payments	(118,772)	-	(118,772)	
Employer contributions	-	-	-	
Member contributions	-	-	-	
Net investment income	-	-	-	
Administrative expenses				
Net Changes	(468,446)		(468,446)	
Balances as of June 30, 2019	\$ 1,851,123	\$ -	\$ 1,851,123	

#### Sensitivity Analysis

The following presents the School Board's Net OPEB Liability calculated using the selected discount rate of 3.50%, as well as what the School Board's Net OPEB Liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.50%) or 1 percentage point higher (4.50%) than the current rate.

Using Discount Rates	1% Decrease 2.50%	Discount Rate 3.50%	1% Increase 4.50%
Total OPEB Liability Fiduciary Net Position	\$ 2,004,693	\$ 1,851,123 -	\$ 1,708,184 -
Net OPEB Liability	\$ 2,004,693	\$ 1,851,123	\$ 1,708,184

The following presents the School Board's Net OPEB Liability calculated using the current healthcare cost trend rates, as well as what the School Board's Net OPEB Liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current rates.

<b>Using Current Healthcare Cost</b>					
Trend Rates (6.25% decreasing			,	Selected	
to 5.00% over 6 years)			Н	ealthcare	
	<u>1%</u>	<u>Decrease</u>	T	rend Rate	1% Increase
Total OPEB Liability Fiduciary Net Position	\$	1,637,243	\$	1,851,123	\$ 2,105,036
•	_				
Net OPEB Liability	\$	1,637,243	\$	1,851,123	\$ 2,105,036

#### **Deferred Outflows/Inflows of Resources**

Deferred outflows of resources and deferred inflows of resources relating to OPEB for the year ending June 30, 2019 are as follows:

	of Reso		of Resources		
Differences between expected and actual experience	\$	-	\$	266,270	
Changes in assumptions		-		201,235	
Net difference between projected and actual earnings on OPEB plan investments		-		-	
Estimated employer contributions		93,672			
Total	\$	93,672	\$	467,505	

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense in future reporting periods as follows:

# Year Ended June 30, 2020 \$(93,502) 2021 (93,502) 2022 (93,502) 2023 (93,502) 2024 (93,497)

Thereafter

## **24** Fund Balances – Governmental Funds

As of June 30, 2019, fund balances are composed of the following:

	Committed		<u>Amount</u>
General Fund	Roof replacement	\$	3,302,719
	911 program		452,592
	Rochichi fund		26,634
	Treasurer's fund	_	2,037
	Subtotal - General Fund		3,783,982
New School Funds	New school facilities		8,504,982
	New school debt service		5,859,482
	Subtotal - New School Funds	_	14,364,464
	Total Committed Funds	\$	18,148,446

General Fund	Assigned for Equipment replacement Library funds	\$	1,832,018 49,823
	Subtotal - General Fund		1,881,841
Sheriff's Funds	Project Life Saver		3,033
	SRO picnic fund		47,265
	Sheriff's abandoned property		2,078
	Subtotal - Sheriff's Funds		52,376
DEQ and Landfill Funds	Landfill reserve		438,735
Economic Development Fund	Economic development		5,089,741
Capital Outlay Fund	Capital projects		26,340,637
Law Library Fund	Law library	_	45,064
	Total Assigned Funds	\$	33,848,394
	Restricted for		
Public Assistance Funds	Public assistance	\$	1,829,379
DEQ and Landfill Funds	School fuel tanks		20,000
	County fuel tanks		100,000
	Subtotal - DEQ and Landfill Funds		120,000
Propst Road Project	Road construction		304
Microsoft Project	Microsoft project		3,604,008
Comprehensive Services	Comprehensive services		349,366
Forfeiture Funds	Commonwealth's Attorney		11,212
	Sheriff's drug forfeitures		7,237
	State unwarranted		54,841
	Federal forfeiture funds		12,000
	MCSO seizure money funds		2,145
	Subtotal - Forfeiture Funds	_	87,435
	Total Restricted Funds	\$	5,990,492

## 25<sup>Subsequent Events</sup>

Management has performed an analysis of the activities and transactions subsequent to June 30, 2019 to determine the need for any adjustments to and/or disclosures within the audited financial statements for the year ended June 30, 2019. Management has performed their analysis through November 26, 2019.

# Required Supplementary Information



#### County of Mecklenburg, Virginia

Budgetary Comparison Schedule Year Ended June 30, 2019

#### **General Fund**

Revenues		Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Fii	Variance With nal Budget Positive Negative)
General Property Taxes						
Real property taxes	\$	17,430,727	\$17,430,727	\$17,742,646	\$	311,919
Mobile home taxes	•	71,064	71,064	70,824	•	(240)
Personal property taxes		35,729,534	44,522,707	48,720,061		4,197,354
Public service corporations		1,347,329	1,347,329	1,469,306		121,977
Machinery and tools taxes		673,134	673,134	735,193		62,059
Merchants' capital		460,224	460,224	518,458		58,234
Delinquent taxes		-	-	248,873		248,873
Interest on taxes		135,000	135,000	163,694		28,694
Penalties on taxes		200,000	200,000	268,401	_	68,401
Total General Property Taxes		56,047,012	64,840,185	69,937,456		5,097,271
Other Local Taxes						
Local sales and use taxes		3,500,000	3,500,000	4,726,635		1,226,635
Utility taxes		450,000	450,000	532,924		82,924
Consumption tax		80,000	80,000	72,519		(7,481)
Business licenses		1,800	1,800	1,750		(50)
Franchise license tax		9,000	9,000	6,930		(2,070)
Bank stock tax		5,500	5,500	-		(5,500)
Transient occupancy tax		62,000	62,000	83,540		21,540
Motor vehicle licenses		590,000	590,000	633,548		43,548
Tax on recordation and wills		214,000	214,000	332,581	_	118,581
Total Other Local Taxes		4,912,300	4,912,300	6,390,427		1,478,127
Permits, Privilege Fees, and Regulatory Licenses						
Animal licenses		23,000	23,000	27,565		4,565
Other permits and licenses		47,100	47,100	52,377		5,277
Building permits		150,000	150,000	875,437	_	725,437
Total Permits, Privilege Fees, and						
Regulatory Licenses		220,100	220,100	955,379		735,279
Fines and Forfeitures		426,150	426,150	680,928		254,778
Revenue from Use of Money and Property						
Interest income		260,000	260,000	829,757		569,757
Rental income		54,000	54,000	60,669		6,669
Total Revenue from Use of Money and Property		314,000	314,000	890,426		576,426
Charges for Services						
Sheriffs revenues		8,750	20,250	18,446		(1,804)
Courthouse maintenance fees and clerk		33,000	33,000	41,342		8,342
Library charges and revenue		39,000	39,000	37,737		(1,263)
Commonwealth Attorney's fees		6,200	6,200	7,550		1,350
Sanitation, waste removal, and landfill charges		102,000	102,000	105,195		3,195
Other miscellaneous charges		120	120	185		65
Planning fees		4,000	4,000	4,113	_	113
Total Charges for Services		193,070	204,570	214,568		9,998

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	With Final Budget Positive (Negative)
Miscellaneous				((0.707)
Delinquent tax administrative fees	130,000	130,000	119,215	(10,785)
Insurance adjustments	-	32,951	32,951	-
Other miscellaneous	21,094	49,458	211,065	161,607
Total Miscellaneous	151,094	212,409	363,231	150,822
Recovered Costs	145,821	145,821	130,618	(15,203)
Intergovernmental Revenue from the Commonwealth of Virginia Non-Categorical Aid				
Rolling stock taxes - motor vehicle carriers tax	18,000	18,000	30,369	12,369
Auto rental tax	2,500	2,500	3,345	845
Personal Property Tax Relief Act	1,454,006	1,454,006	1,454,006	-
Receipt from state - Occoneechee Park	5,500	5,500	6,601	1,101
Communications tax from State	450,000	450,000	494,297	44,297
Mobile home titling tax	40,000	40,000	66,356	26,356
Recordation and grantors' tax - State	63,439	63,439	86,862	23,423
Total Non-Categorical Aid	2,033,445	2,033,445	2,141,836	108,391
Categorical Aid Shared Expenses	475.005	475.005	400.050	
Commonwealth's Attorney	475,205	475,205	480,952	5,747
Sheriff and Sheriff's auto	1,566,729	1,566,729	1,616,465	49,736
Commissioner of the Revenue	109,878	109,878	111,662	1,784
Treasurer	123,217	123,217	124,218	1,001
Electoral Board and General Registrar	41,425	41,425	42,436	1,011
Clerk of the Court	346,313	378,647	371,462	(7,185)
Library grant	133,345	133,345	135,490	2,145
Records grant - clerk	10 500	12,097	12,097	(4.004)
School security grant	18,500	18,500	14,409	(4,091)
Deputies Lake Patrol Piedmont Court Services	34,272	34,272	40,592	6,320
	407,965	407,965	407,965 72,100	2 100
Victim Witness Grant	70,000 45,000	70,000		2,100
Virginia Domestic Violence (VDVVF) VJCCCA		45,000	56,250 31,360	11,250
Fire Program Grant	32,907 78,738	32,907 78,738	81,520	(1,547) 2,782
Wireless 911	110,000	110,000	176,351	66,351
Four for Life Grant	29,122	29,122	63,330	34,208
Other state grants	111,875	111,875	39,409	
Animal Friendly Plates Grant	280	280	39,409	(72,466) 117
•	4,500			117
Grant - Colonial Center for Performing Arts Litter Grant	•	4,500	4,500	(462)
Jury Witness Reimbursement	13,000 10,000	13,000 10,000	12,538 5,138	(462) (4,862)
Total Categorical Aid	3,762,271	3,806,702	3,900,641	93,939
Total Revenue from the Commonwealth of Virginia	5,795,716	5,840,147	6,042,477	202,330

				With
				Final Budget
	Original	Final		Positive
	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	(Negative)
Revenue from the Federal Government				
Highway Safety Grant	11,000	11,000	15,036	4,036
Emergency Services Grant	7,500	7,500	7,500	-
CDBG - Transtech	-	-	52,500	52,500
Byrne Grant	2,800	2,800	-	(2,800)
Violence Against Women	42,920	42,920	21,460	(21,460)
Payment in lieu of taxes	130,000	130,000	164,905	34,905
Total Revenue from the Federal Government	194,220	194,220	261,401	67,181
Total Intergovernmental Revenue	5,989,936	6,034,367	6,303,878	269,511
Total Revenues	68,399,483	77,309,902	85,866,911	8,557,009
Expenditures				
Current				
General Government Administration				
Board of Supervisors	244,879	244,730	243,335	1,395
County Administrator	466,551	464,240	458,115	6,125
Commissioner of Revenue	706,639	680,121	662,143	17,978
Treasurer	652,628	650,504	632,260	18,244
County Attorney and other legal	115,000	115,000	107,697	7,303
Data processing	221,250	228,872	228,381	491
Multipurpose	164,066	164,066	125,637	38,429
Equalization Board	6,000	4,158	4,153	5
Shared office expenses	373,000	359,784	330,230	29,554
Retirees hospitalization	99,000	105,243	105,243	-
Line of duty	50,257	50,257	50,257	-
Annual OPEB contribution	105,100	105,100	105,100	-
Workman's compensation/unemployment	390,484	384,241	376,333	7,908
Electoral Board	74,480	74,629	57,464	17,165
Registrar	162,251	156,011	149,357	6,654
Total General Government Administration	3,831,585	3,786,956	3,635,705	151,251
Judicial Administration	22.225	00.005	04.000	<b>-</b> 000
Circuit Court	66,995	66,995	61,629	5,366
General District Court	3,713	3,713	1,707	2,006
Magistrate	2,000	2,000	459	1,541
Juvenile and Domestic Relations Court	312,340	312,340	302,461	9,879
Pretrial Court	123,244	127,704	127,228	476
VJCCCA	33,109	33,109	32,240	869
Victim Witness Program	69,126	72,686	72,100	586
Center for Violence	7,500	7,500	7,500	-
Piedmont Court Services - Corrections Act	314,085	324,671	298,339	26,332
Clerk of the Circuit Court	616,385	658,919	644,232	14,687
Commonwealth's Attorney	684,811	713,549	703,528	10,021
Total Judicial Administration	2,233,308	2,323,186	2,251,423	71,763

				With
	0.1.11	F1 1		Final Budget
	Original	Final	Actual	Positive
Public Safety	<u>Budget</u>	<u>Budget</u>	<u>Actual</u>	(Negative)
Sheriff's department	E 206 067	E 440 200	E 240 0E4	00.255
Jail	5,386,867 3,590,267	5,449,209 3,590,267	5,349,954 3,590,266	99,255 1
	5,590,267 648,610	652,205	640,953	11,252
Fire departments Rescue squads		662,864	,	11,232
911 department	661,022 1,064,450	1,070,444	662,864 977,404	93,040
Emergency services	1,064,450	1,070,444	98,338	6,169
Inspections	255,634	257,994	248,436	9,558
Animal control	206,704	206,704	191,858	9,558 14,846
Medical Examiner	200,704 500	200,70 <del>4</del> 950	950	14,040
American Red Cross	4,000	4,000	4,000	-
<del>-</del>	· · · · · · · · · · · · · · · · · · ·	<del></del> -		
Total Public Safety	11,921,243	11,999,144	11,765,023	234,121
Public Works				
Refuse disposal	1,949,560	1,932,246	1,866,812	65,434
Roanoke River Service Authority	20,000	20,000	20,000	-
Maintenance of buildings and grounds	1,312,300	1,478,975	1,333,064	145,911
Total Public Works	3,281,860	3,431,221	3,219,876	211,345
Health and Welfare				
Health department	217,510	217,510	217,509	1
Mental health	144,933	144,933	144,933	<u>-</u>
Comprehensive services	69,057	69,600	68,739	861
Lake Country Area Agency on Aging	14,000	14,000	14,000	-
Welfare and social services	7,282	7,282	7,144	138
Total Health and Welfare	452,782	453,325	452,325	1,000
Education				
Community college	16,311	16,311	16,311	_
Appropriation to public school system	18,702,419	18,702,419	18,702,419	_
				<u></u>
Total Education	18,718,730	18,718,730	18,718,730	-
Parks, Recreation, and Cultural				
Library	715,676	719,856	669,023	50,833
Parks and recreation	12,500	12,500	11,250	1,250
Cultural contributions	65,000	65,000	65,000	
Total Parks, Recreation, and Cultural	793,176	797,356	745,273	52,083

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	With Final Budget Positive (Negative)
Community Development				
Miscellaneous community development	242,552	284,503	167,078	117,425
Town of Boydton	60,000	60,000	60,000	-
Airports	178,900	178,900	178,900	-
Tourism	80,800	80,800	74,418	6,382
Economic development	825,722	814,298	698,103	116,195
Zoning	106,049	106,049	92,791	13,258
Industrial tax refunds to Meck. IDA	21,706,827	30,458,049	30,388,980	69,069
Soil and Water Conservation District	149,191	165,692	144,631	21,061
Cooperative extension program	92,999	99,367	84,981	14,386
Total Community Development	23,443,040	32,247,658	31,889,882	357,776
Capital Projects				
Capital outlay	600,000	628,363	565,552	62,811
Total Expenditures	65,275,724	74,385,939	73,243,789	1,142,150
Excess (Deficiency) of Revenues Over Expenditures	3,123,759	2,923,963	12,623,122	9,699,159
Other Financing Sources (Uses)				
Transfers (out)	(4,044,140)	(4,044,140)	(10,035,243)	(5,991,103)
Total Other Financing Sources (Uses)	(4,044,140)	(4,044,140)	(10,035,243)	(5,991,103)
Net Change in Fund Balance	(920,381)	(1,120,177)	2,587,879	3,708,056
From Surplus	920,381	1,120,177		(1,120,177)
Net Change in Fund Balance After Surplus	\$ -	\$ -	2,587,879	\$ 2,587,879
Fund Balance - Beginning of Year			12,396,312	
Fund Balance - End of Year			\$14,984,191	

#### **Public Assistance Fund**

	iginal udget	Final <u>Budget</u>		Ac	<u>tual</u>	Fin F	ariance With al Budget Positive legative)
Revenues							
Recovered costs	\$ 136,887	\$ 1	36,887	\$	5,799	\$	(131,088)
Intergovernmental Revenues							
Revenue from the Commonwealth of Virginia	1,217,016	1,3	34,613	g	39,475		(395,138)
Revenue from the Federal Government	1,678,647		78,647	1,6	26,757		(51,890)
Total Intergovernmental Revenues	 2,895,663	3,0	13,260	2,5	66,232		(447,028)
Total Revenues	3,032,550	3,1	50,147	2,5	72,031		(578,116)
Expenditures Current							
Health and welfare	 3,853,271	3,9	70,868	3,2	203,354		767,514
Total Expenditures	 3,853,271	3,9	70,868	3,2	203,354		767,514
Excess (Deficiency) of Revenues Over Expenditures	(820,721)	(8	20,721)	(6	31,323)		189,398
Other Financian Sources (Head)							
Other Financing Sources (Uses) Transfers in	820,721	8	20,721	7	17,824		(102,897)
Total Other Financing Sources (Uses)	820,721		20,721	7	'17,824		(102,897)
rotal other i manoring courses (6363)	 020,721		20,721		17,024		(102,001)
Net Change in Fund Balance	-		-		86,501		86,501
From Surplus	 		<u> </u>				
Net Change in Fund Balance After Surplus	\$ 	\$	<u>-</u>		86,501	\$	86,501
Fund Balance - Beginning of Year				1,7	42,878		
Fund Balance - End of Year				\$ 1,8	329,379		

#### **Children's Services Act Fund**

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Revenues		•		
Recovered costs	\$	- \$ -	\$ 70,024	\$ 70,024
Intergovernmental Revenues				
Revenue from the Commonwealth of Virginia	1,694,000	0 1,694,000	1,658,570	(35,430)
Total Intergovernmental Revenues	1,694,000	0 1,694,000	1,658,570	(35,430)
Total Revenues	1,694,000	0 1,694,000	1,728,594	34,594
Expenditures				
Current	2 202 202	0 000 000	0.000 500	0.404
Health and welfare	2,200,000	2,330,000	2,320,596	9,404
Total Expenditures	2,200,000	2,330,000	2,320,596	9,404
Excess (Deficiency) of Revenues Over Expenditures	(506,000	0) (636,000)	(592,002)	43,998
Other Financing Sources (Uses)	500.000	500,000	500,000	
Transfers in	506,000	0 506,000	506,000	<del>-</del>
Total Other Financing Sources (Uses)	506,000	506,000	506,000	
Net Change in Fund Balance		- (130,000)	(86,002)	43,998
From Surplus		<u>-</u>		
Net Change in Fund Balance After Surplus	\$	<u>-</u> \$ (130,000)	(86,002)	\$ 43,998
Fund Balance - Beginning of Year			435,368	
Fund Balance - End of Year			\$ 349,366	

## Schedule of Changes in the Political Subdivision's Net Pension Liability and Related Ratios

For the Plan Years Ended June 30, 2014-2018

#### **Primary Government**

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Total pension liability Service cost	\$ 937.718	\$ 924.738	\$ 911.199	\$ 910.898	\$ 905,148
Interest	2,996,570	2,917,227	\$ 911,199 2,904,017	\$ 910,898 2,793,733	2,651,300
Changes of benefit terms  Differences between expected and actual experience	196,694	(406,065)	(1,634,116)	(302,779)	- -
Changes in assumptions Benefit payments, including refunds of employee contributions	(2,080,462)	(344,713) (1,834,965)	(2,149,802)	(1,502,945)	(1,540,432)
Net change in total pension liability  Total pension liability - beginning  Total pension liability - anding (a)	2,050,520 43,848,372	1,256,222 42,592,150	31,298 42,560,852 \$43,503,150	1,898,907 40,661,945	2,016,016 38,645,929
Total pension liability - ending (a)	\$45,898,892	\$43,848,372	\$42,592,150	\$42,560,852	\$40,661,945
Plan fiduciary net position	<b>A 7</b> 04 000	ф. <b>7</b> 50.000	Φ 4 000 400	<b>A</b> 4 040 005	<b>A</b> 4 0 40 0 5 7
Contributions - employer Contributions - employee	\$ 781,980 418,507	\$ 759,803 412,162	\$ 1,062,180 430,437	\$ 1,019,265 386,744	\$ 1,046,057 392,052
Net investment income	3,025,578	4,522,743	638,328	1,644,329	4,904,522
Benefit payments, including refunds of employee contributions	(2,080,462)	,	(2,149,802)	(1,502,945)	(1,540,432)
Administrative expense Other	(26,328)	, ,	(23,330)	(22,291)	(26,249)
Net change in plan fiduciary net position	(2,687) 2,116,588	(4,023) 3,829,506	(273)	(350) 1,524,752	<u>258</u> 4,776,208
Plan fiduciary net position - beginning	41,170,881	37,341,375	37,383,835	35,859,083	31,082,875
Plan fiduciary net position - ending (b)	\$43,287,469	\$41,170,881	\$37,341,375	\$37,383,835	\$35,859,083
Political subdivision's net pension liability - ending (a) - (b)	\$ 2,611,423	\$ 2,677,491	\$ 5,250,775	\$ 5,177,017	\$ 4,802,862
Plan fiduciary net position as a percentage of the total pension liability	94.31%	93.89%	87.67%	87.84%	88.19%
Covered payroll	\$ 8,546,164	\$ 8,063,815	\$ 8,040,153	\$ 7,766,871	\$ 7,648,356
Political subdivision's net pension liability as a percentage of covered payroll	30.56%	33.20%	65.31%	66.66%	62.80%

## Schedule of Changes in the Political Subdivision's Net Pension Liability and Related Ratios

For the Plan Years Ended June 30, 2014-2018

## School Board General Employees

	<u>2018</u>	<u>2017</u>	<u>2017</u> <u>2016</u> <u>2015</u>		<u>2014</u>
Total pension liability					
Service cost	\$ 89,304	\$ 78,043	\$ 77,859	\$ 78,891	\$ 85,532
Interest	396,509	392,142	395,956	388,886	390,807
Changes of benefit terms	-	, -	, <u> </u>	· -	, -
Differences between expected and actual experience	51,611	31,540	(64,524)	104,213	-
Changes in assumptions	-	19,065	-	-	-
Benefit Payments, including refunds of employee contributions	(456,938)	<u>(459,880)</u>	(467,652)	(474,332)	(533,242)
Net change in total pension liability	80,486	60,910	(58,361)	97,658	(56,903)
Total pension liability - beginning	<u>5,892,885</u>	<u>5,831,975</u>	<u>5,890,336</u>	<u>5,792,678</u>	<u>5,849,581</u>
Total pension liability - ending (a)	\$5,973,371	\$5,892,885	<u>\$5,831,975</u>	\$5,890,336	\$5,792,678
Plan fiduciary net position					
Contributions - employer	\$ 98,571	\$ 96,332	\$ 83,627	\$ 86,114	\$ 81,094
Contributions - employee	50,633	49,396	37,264	38,876	39,402
Net investment income	388,191	600,499	84,931	241,239	773,139
Benefit Payments, including refunds of employee contributions	(456,938)	, ,		, ,	, ,
Administrative expense	(3,543)	· · ,	, ,	, ,	(4,473)
Other	(338)	(525)	(38)	(52)	41
Net change in plan fiduciary net position	76,576	282,122	(265,355)	(111,753)	355,961
Plan fiduciary net position - beginning	5,367,420	5,085,298	5,350,653	5,462,406	5,106,445
Plan fiduciary net position - ending (b)	\$5,443,996	\$5,367,420	\$5,085,298	\$5,350,653	\$5,462,406
Political subdivision's net pension liability - ending (a) - (b)	\$ 529,375	\$ 525,465	\$ 746,677	\$ 539,683	\$ 330,272
Plan fiduciary net position as a percentage of the total					
pension liability	91.14%	91.08%	87.20%	90.84%	94.30%
Cavarad navnall	¢4 407 505	¢4.047.500	Ф 047 F07	Ф <b>774</b> 400	<u> ተ                                  </u>
Covered payroll	\$1,1U7,5U5	\$1,017,532	\$ 817,527	\$ 774,168	\$ 775,881
Political subdivision's net pension liability as a percentage of covered payroll	47.80%	51.64%	91.33%	69.71%	42.57%

## Schedule of Employer's Share of Net Pension Liability VRS Teacher Retirement Plan

For the Measurement Dates of June 30, 2018, 2017, 2016, 2015, and 2014

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Employer's Proportion of the Net Pension Liability (Asset)	0.28410%	0.28099%	0.29082%	0.28578%	0.29757%
Employer's Proportionate Share of the Net Pension Liability (Asset)	\$33,411,000	\$34,556,000	\$40,756,000	\$35,970,000	\$35,960,000
Employer's Covered Payroll	\$22,925,194	\$21,816,255	\$22,174,540	\$21,241,342	\$21,761,485
Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	145.739%	158.396%	183.796%	169.340%	165.246%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.81%	72.92%	68.28%	70.68%	70.88%

Schedule is intended to show information for 10 years. Since 2018 is the fifth year for this presentation, only five years of data are available. However, additional years will be included as they become available.

#### **For Reference Only**

The Plan Fiduciary Net Position as a Percentage of the Total Pension Liability for the VRS Teacher Retirement Plan for each year is presented on page 114 of the VRS 2018 Comprehensive Annual Financial Report (CAFR).

Schedule of Employer Contributions - VRS Pension

For the Years Ended June 30, 2010 through 2019

Date	Co	ntractually Required ontribution (1)	in Co	ntributions Relation to ntractually Required ontribution (2)	De	tribut ficien Excess (3)	су	Employer's Covered Payroll (4)	Contributions as a % of Covered Payroll (5)
Primary			•	705.070	Φ.			¢ 0.000.470	0.05%
2019	\$	795,876	\$	795,876	\$		-	\$ 8,892,470	8.95%
2018		770,290		770,290			-	8,546,164	9.28%
2017		748,322		748,322			-	8,063,815	9.28%
2016		1,067,732 1,031,440		1,067,732 1,031,440			-	8,040,153 7,766,871	13.28% 13.28%
2015 2014		n/a		n/a		n/a	-	7,766,671 n/a	n/a
2014		n/a		n/a		n/a		n/a	n/a
2013		n/a		n/a		n/a		n/a	n/a
2012		n/a		n/a		n/a		n/a	n/a
2010		n/a		n/a		n/a		n/a	n/a
2010		11/4		11/4		II/U		11/4	11/4
Compone	ent L	Jnit School	Boa	rd -					
General									
2019	\$	102,779	\$	102,779	\$		-	\$ 1,174,617	8.75%
2018	•	98,215		98,215	-		_	1,107,505	9.48%
2017		96,462		96,462			-	1,017,532	9.48%
2016		89,356		89,356			-	817,527	10.93%
2015		85,384		85,384			-	774,168	11.03%
2014		n/a		n/a		n/a		n/a	n/a
2013		n/a		n/a		n/a		n/a	n/a
2012		n/a		n/a		n/a		n/a	n/a
2011		n/a		n/a		n/a		n/a	n/a
2010		n/a		n/a		n/a		n/a	n/a
_		Init School	Boa	rd -					
Teachers									45.000
2019	\$	3,613,571	\$	3,613,571	\$		-	\$23,045,732	15.68%
2018		3,531,002		3,531,002			-	22,925,194	14.66%
2017		3,198,263		3,198,263			-	21,816,255	14.66%
2016		3,117,740		3,117,740			-	22,174,540	14.06%
2015		3,061,955		3,061,955		/	-	21,241,342	14.42%
2014		n/a		n/a		n/a		n/a	n/a
2013		n/a		n/a		n/a		n/a	n/a
2012 2011		n/a		n/a		n/a		n/a	n/a
		n/a		n/a		n/a		n/a	n/a
2010		n/a		n/a		n/a		n/a	n/a

**NOTE:** This schedule should present 10 years of data; however, the information prior to fiscal year 2015 is not available.

#### For Reference Only:

Column 1 – Employer contribution rate multiplied by the employer's covered payroll

Column 2 – Actual employer contribution remitted to VRS

Column 4 – Employer's covered payroll amount for the fiscal year

#### Notes to Required Supplementary Information

For the Year Ended June 30, 2019

**Changes of benefit terms –** There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions –** The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

#### Largest 10 – Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70-75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 20%

#### All Others (Non 10 Largest) - Non-Hazardous Duty

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP- 2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Lowered rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 14% to 15%

#### Largest 10 – Hazardous Duty

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Increased rates
Salary Scale	No change
Line of Duty Disability	Increase rate from 60% to 70%

#### All Others (Non 10 Largest) - Hazardous Duty

Mortality Rates (Pre-retirement, post-	Update to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Increased age 50 rates, and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better fit experience
Salary Scale	No change
Line of Duty Disability	Decrease rate from 60% to 45%

#### School Division:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

# Schedule of Employer's Share of Net OPEB Liability Group Life Insurance Program For the Measurement Dates of June 30, 2018 and 2017

Primary Government	<u>2018</u>	<u>2017</u>
Employer's Proportion of the Net GLI OPEB Liability (Asset)	0.45180%	0.04504%
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset)	\$ 686,000	\$ 678,000
Employer's Covered Payroll	\$ 8,590,341	\$ 8,308,169
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of its Covered Payroll	7.99%	8.16%
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	51.22%	48.86%

Schedule is intended to show information for 10 years.

Since 2018 is the second year of presentation, only two years of data is available. However, additional years will be included as they become available.

#### **Reference Only:**

The Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability for the VRS Group Life Insurance Program for each year is presented on page 121 of the VRS 2018 Comprehensive Annual Financial Report (CAFR).

# Schedule of Employer's Share of Net OPEB Liability Group Life Insurance Program For the Measurement Dates of June 30, 2018 and 2017

	<u>2018</u>	<u>2017</u>
School Board		
Employer's Proportion of the Net GLI OPEB Liability (Asset)	0.00582%	0.00581%
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset)	\$ 88,000	\$ 87,000
Employer's Covered Payroll	\$ 1,107,505	\$ 1,070,854
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of its Covered Payroll	7.95%	8.12%
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	51.22%	48.86%

Schedule is intended to show information for 10 years. Since 2018 is the second year of presentation, only two years of data is available. However, additional years will be included as they become available.

#### **Reference Only:**

The Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability for the VRS Group Life Insurance Program for each year is presented on page 121 of the VRS 2018 Comprehensive Annual Financial Report (CAFR).

# Schedule of Employer's Share of Net OPEB Liability Group Life Insurance Program For the Measurement Dates of June 30, 2018 and 2017

	<u>2018</u>	<u>2017</u>
Teacher		
Employer's Proportion of the Net GLI OPEB Liability (Asset)	0.12075%	0.12038%
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset)	\$ 1,834,000	\$ 1,811,000
Employer's Covered Payroll	\$22,959,807	\$22,203,694
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of its Covered Payroll	7.99%	8.16%
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	51.22%	48.86%

Schedule is intended to show information for 10 years. Since 2018 is the second year of presentation, only two years of data is available. However, additional years will be included as they become available.

#### **Reference Only:**

The Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability for the VRS Group Life Insurance Program for each year is presented on page 121 of the VRS 2018 Comprehensive Annual Financial Report (CAFR).

Schedule of County Contributions - OPEB - Group Life Insurance (GLI) For the Years Ended June 30, 2010 through 2019

June 30	Dete Cont	uarially rmined ribution	En Con	Actual nployer tribution	Contrib Deficie (Exce	ency	Covered Payroll	Contributions as a % of Covered Payroll
Primary G				-				
2019	\$	46,241	\$	46,241	\$	-	\$ 8,892,470	0.52%
2018		44,670		44,670		-	8,590,341	0.52%
2017		43,202		43,202		-	8,308,169	0.52%
2016		42,570		42,570		-	8,032,035	0.53%
2015		40,758		40,758		-	7,690,201	0.53%
2014		40,608		40,608		-	7,661,907	0.53%
2013		38,949		38,949		-	7,348,933	0.53%
2012		35,843		35,843		-	8,146,093	0.44%
2011		35,985		35,985		-	8,178,480	0.44%
2010		29,715		29,715		-	8,254,187	0.36%
School Bo	ard -	General	Emp	oloyees				
2019	\$	6,108	\$	6,108	\$	-	\$ 1,174,617	0.52%
2018		5,759		5,759		-	1,107,505	0.52%
2017		5,568		5,568		-	1,070,854	0.52%
2016		4,144		4,144		-	781,849	0.53%
2015		4,194		4,194		-	791,264	0.53%
2014		4,269		4,269		-	808,803	0.53%
2013		4,504		4,504		-	849,897	0.53%
2012		5,766		5,766		-	1,310,563	0.44%
2011		5,937		5,937		-	1,349,309	0.44%
2010		4,919		4,919		-	1,366,448	0.36%
School Bo	ard -	Teacher	rs					
2019		119,958	\$	119,958	\$	_	\$23,068,829	0.52%
2018		119,391	*	119,391	•	_	22,959,807	0.52%
2017		115,459		115,459		_	22,203,694	0.52%
2016		117,723		117,723		_	22,211,917	0.53%
2015		112,729		112,729		_	21,269,716	0.53%
2014		115,609		115,609		_	21,813,097	0.53%
2013				,				
				121.293		-	22,885.435	0.53%
2012		121,293		121,293 96,161		-	22,885,435 21,854,835	
2012 2011				121,293 96,161 99,264			22,885,435 21,854,835 22,559,979	0.53% 0.44% 0.44%

#### For Reference Only:

Column 1 – Employer contribution rate multiplied by the employer's covered payroll Column 2 – Actual employer contribution remitted to VRS Column 4 – Employer's covered payroll amount for the fiscal year

Notes to Required Supplementary Information for OPEB Group Life Insurance

For the Year Ended June 30, 2019

**Changes of benefit terms –** There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions –** The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

### **General State Employees**

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-		
retirement healthy, and disabled)	2014 projected to 2020		
Retirement Rates	Lowered rates at older ages and changed final		
	retirement from 70-75		
Withdrawal Rates	Adjusted rates to better fit experience at each		
	year age and service through 9 years of		
	service		
Disability Rates	Adjusted rates to better match experience		
Salary Scale	No change		
Line of Duty Disability	Increase rate from 14% to 25%		

### **Teachers**

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table – RP- 2014 projected to 2020
Retirement Rates	Lowered rates at older ages and changed final retirement from 70-75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

### **SPORS Employees**

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table – RP- 2014 projected to 2020 and reduced margin for future improvement in accordance with experience
Retirement Rates	Increased age 50 rates and lowered rates at older ages
Withdrawal Rates	Adjusted rates to better fit experience
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Increased rate from 60% to 85%

### VaLORS Employees

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table – RP- 2014 projected to 2020 and reduced margin for future improvement in accordance with experience		
Retirement Rates	Increased age 50 rates and lowered rates at older ages		
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service		
Disability Rates	Adjusted rates to better match experience		
Salary Scale	No change		
Line of Duty Disability	Decreased rate from 50% to 35%		

### JRS Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-
retirement healthy, and disabled)	2014 projected to 2020
Retirement Rates	Decreased rates at first retirement eligibility
Withdrawal Rates	No change
Disability Rates	Removed disability rates
Salary Scale	No change

### Largest Ten Locality Employers – General Employees

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table – RP- 2014 projected to 2020		
Retirement Rates	Lowered retirement rates at older ages and		
	extended final retirement age from 70 to 75		
Withdrawal Rates	Adjusted termination rates to better fit		
	experience at each age and service year		
Disability Rates	Lowered disability rates		
Salary Scale	No change		
Line of Duty Disability	Increased rate from 14% to 20%		

### Non-Largest Ten Locality Employers – General Employees

Mortality Rates (Pre-retirement, post-	Updated to a more current mortality table – RP-		
retirement healthy, and disabled)	2014 projected to 2020		
Retirement Rates	Lowered retirement rates at older ages and		
	extended final retirement age from 70 to 75		
Withdrawal Rates	Adjusted termination rates to better fit		
	experience at each age and service year		
Disability Rates	Lowered disability rates		
Salary Scale	No change		
Line of Duty Disability	Increased rate from 14% to 15%		

### Largest Ten Locality Employers – Hazardous Duty Employees

Mortality Rates (Pre-retirement,	post-	Updated to a more current mortality table – RP-	
retirement healthy, and disabled)	2014 projected to 2020		
Retirement Rates	Lowered retirement rates at older ages		
Withdrawal Rates		Adjusted termination rates to better fit experience at each age and service year	
Disability Rates		Increased disability rates	
Salary Scale	No change		
Line of Duty Disability	Increased rate from 60% to 70%		

### Non-Largest Ten Locality Employers – Hazardous Duty Employees

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Updated to a more current mortality table – RP- 2014 projected to 2020
Retirement Rates	Increased age 50 rates and lowered rates at
	older ages
Withdrawal Rates	Adjusted termination rates to better fit
	experience at each age and service year
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change
Line of Duty Disability	Decreased rate from 60% to 45%

Schedule of Employer's Share of Net OPEB Liability Health Insurance Credit Program (HIC) Teacher For the Measurement Dates of June 30, 2018 and 2017

	<u>2018</u>	<u>2017</u>
Employer's Proportion of the Net HIC OPEB Liability (Asset)	0.28361%	0.28055%
Employer's Proportionate Share of the Net HIC OPEB Liability (Asset)	\$ 3,601,000	\$ 3,559,000
Employer's Covered Payroll	\$ 22,936,773	\$22,141,002
Employer's Proportionate Share of the Net HIC OPEB Liability (Asset) as a Percentage of its Covered Payroll	15.70%	16.07%
Plan Fiduciary Net Position as a Percentage of the Total HIC OPEB Liability	8.08%	7.04%

Schedule is intended to show information for 10 years. Since 2018 is the second year of presentation, only two years of data is available. However, additional years will be included as they become available.

### **Reference Only:**

The Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability for the Health Insurance Credit (HIC) for each year is presented on page 123 of the VRS 2018 Comprehensive Annual Financial Report (CAFR).

Schedule of County Contributions - OPEB - Teachers' Health Insurance Credit

For the Years Ended June 30, 2010 through 2019

Fiscal Year Ending June 30	Det	tuarially ermined atribution	E	Actual mployer ntribution	Def	ribution iciency (cess)	Covered Payroll	Contributions as a % of Covered Payroll
School Bo	oard	- Teacher	rs					
2019	\$	276,549	\$	276,549	\$	-	\$23,045,732	1.20%
2018		282,122		282,122		-	22,936,773	1.23%
2017		272,335		272,335		-	22,141,002	1.23%
2016		261,720		261,720		-	22,179,638	1.18%
2015		250,717		250,717		-	21,247,197	1.18%
2014		254,609		254,609		-	21,761,485	1.17%
2013		260,249		260,249		-	22,243,489	1.17%
2012		234,841		234,841		-	21,744,498	1.08%
2011		242,762		242,762		-	22,477,954	1.08%
2010		262,038		262,038		-	23,396,249	1.12%

### For Reference Only:

Column 1 – Employer contribution rate multiplied by the employer's covered payroll Column 2 – Actual employer contribution remitted to VRS Column 4 – Employer's covered payroll amount for the fiscal year

Notes to Required Supplementary Information – HIC OPEB Teacher

For the Year Ended June 30, 2019

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

**Changes of assumptions** – The following changes in actuarial assumptions were made effective June 30, 2016 based on the most recent experience study of the System for the four-year period ending June 30, 2016:

### Teacher

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to a more current mortality table – RP-2014 projected to 2020
Retirement Rates	Lowered rate at older ages and changes final retirement from 70 to 75
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	Adjusted rates to better match experience
Salary Scale	No change

Schedule of Changes in the Political Subdivision's Net OPEB Retiree Health Insurance Liability and Related Ratios

### **Primary Government**

		2019	<u>2018</u>
Total OPEB Liability			
Service cost	\$	38,632	\$ 35,557
Interest on OPEB liability		179,985	168,581
Changes of benefit terms		-	-
Effect of economic/demographic gains or (losses)		129,489	-
Effect of assumption changes or inputs		(222,862)	-
Benefit payments		(166,821)	(180,521)
Net change in total OPEB liability		(41,577)	23,617
Total OPEB liability - beginning		2,485,094	2,461,477
Total OPEB liability - ending (a)	\$	2,443,517	\$2,485,094
Fiduciary net position Employer contributions Net investment income Benefit payments Administrative expense Net change in plan fiduciary net position Plan fiduciary net position - beginning Plan fiduciary net position - ending (b)  Political subdivision's net OPEB liability - ending (a) - (b)	\$ \$ \$	271,921 86,472 (166,821) (2,525) 189,047 1,881,061 2,070,108	\$ 285,621 155,371 (180,521) (2,291) 258,180 1,622,881 \$1,881,061 \$ 604,033
Plan fiduciary net position as a percentage of the total pension liability		84.72%	75.69%
Covered payroll	\$	7,047,422	\$6,248,858
Political subdivision's net OPEB liability as a percentage of covered payroll		5.30%	9.67%

Schedule of County Contributions - OPEB Retiree Health Insurance - County

For the Years Ended June 30, 2010 through 2019

Fiscal Year Ending June 30	Actuarially Determined Contribution	Actual Employer Contribution <sup>1</sup>	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a % of Covered Payroll
2019	\$ 75,136	\$ 271,921	\$ (196,785)	\$7,047,422	3.86%
2018	104,800	285,621	(180,821)	6,248,858	5.42%
2017	99,500	338,710	(239,210)	6,248,858	5.42%
2016	105,100	299,200	(194,100)	5,698,600	5.25%
2015	100,100	292,400	(192,300)	5,698,600	5.13%
2014	155,800	316,300	(160,500)	5,810,900	5.44%
2013	149,000	334,400	(185,400)	5,810,900	5.75%
2012	158,200	327,500	(169,300)	8,119,800	4.03%
2011	169,500	472,500	(303,000)	8,119,800	5.82%
2010	240,600	146,100	94,500	6,990,800	2.09%

<sup>&</sup>lt;sup>1</sup>Employer contributions include trust contributions and explicit subsidy payments provided directly to retirees from the County's own resources. It also includes estimated implicit subsidy payments for retirees from the County's own resources.

Schedule of Changes in the School Board's Net OPEB Retiree Health Insurance Liability and Related Ratios

### **School Board**

		<u>2019</u>		<u>2018</u>
Total OPEB Liability				
Service cost	\$	130,048	\$	146,236
Interest on OPEB liability	•	81,285	Ψ	78,026
Changes of benefit terms		-		-
Difference between expected and actual changes		(319,524)		_
Effect of assumption changes or inputs		(241,483)		_
Benefit payments		(118,772)		(105,819)
Net change in total OPEB liability		(468,446)		118,443
Total OPEB liability - beginning		2,319,569		2,201,126
Total OPEB liability - ending (a)	\$	1,851,123	\$	2,319,569
	-	· · · · · ·		
Fiduciary net position				
Employer contributions	\$	_	\$	_
Net investment income	•	_	*	_
Benefit payments		_		_
Administrative expense		_		_
Net change in plan fiduciary net position		_		
Plan fiduciary net position - beginning		_		_
	<u></u>		Φ.	
Plan fiduciary net position - ending (b)	\$		\$	
Political subdivision's net OPEB liability - ending (a) - (b)	\$	1,851,123	\$	2,319,569
Tollitour subdivision shere of LB hability charing (a) (b)	Ψ	1,001,120	Ψ_	2,010,000
Plan fiduciary net position as a percentage of the total				
pension liability		0.00%		0.00%
pension hability		0.00%		0.00%
Covered payroll	\$	24,345,537	\$2	23,486,845
	•	= :,: ::,;;;	Τ-	-,,
Political subdivision's net OPEB liability as a percentage of				
covered payroll		7.60%		9.88%

Schedule of County Contributions - OPEB Retiree Health Insurance - School Board For the Years Ended June 30, 2010 through 2019

Fiscal Year Ending June 30	De	etuarially termined ntribution	Е	Actual mployer ntribution <sup>1</sup>	Contribut Deficien (Excess	су	Covered Payroll	Contributions as a % of Covered Payroll
2019	\$	93,672	\$	93,672	\$	_	\$24,345,537	0.38%
2018		118,772		118,772		-	23,486,845	0.51%
2017		N/A		N/A	N/A		N/A	N/A
2016		N/A		N/A	N/A		N/A	N/A
2015		N/A		N/A	N/A		N/A	N/A
2014		N/A		N/A	N/A		N/A	N/A
2013		N/A		N/A	N/A		N/A	N/A
2012		N/A		N/A	N/A		N/A	N/A
2011		N/A		N/A	N/A		N/A	N/A
2010		N/A		N/A	N/A		N/A	N/A

<sup>&</sup>lt;sup>1</sup>Employer contributions include trust contributions and explicit subsidy payments provided directly to retirees from the County's own resources. It also includes estimated implicit subsidy payments for retirees from the County's own resources.

**NOTE:** The information prior to fiscal year 2018 is not available.

# Other Supplementary Information



Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Year Ended June 30, 2019

### **Capital Outlay Fund**

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Revenues	<u>\$</u> _	\$ -	\$ -	<u> </u>
Total Revenues	-	-	-	-
Expenditures Current				
General government administration	100,000	100,000	81,569	18,431
Judicial administration	1,000,000	1,000,000	104,496	895,504
Public safety	976,000	976,000	758,346	217,654
Public works	450,000	450,000	96,228	353,772
Total Expenditures	2,526,000	2,526,000	1,040,639	1,485,361
Excess (Deficiency) of Revenues Over Expenditures	(2,526,000)	(2,526,000)	(1,040,639)	1,485,361
Other Financing Sources (Uses) Transfers in	1,427,692	1,427,692	8,427,692	7,000,000
Transfers (out)	(1,400,000)	(1,400,000)	(4,000,000)	(2,600,000)
Total Other Financing Sources (Uses)	27,692	27,692	4,427,692	4,400,000
Net Change in Fund Balance	(2,498,308)	(2,498,308)	3,387,053	5,885,361
From Surplus	2,498,308	2,498,308		(2,498,308)
Net Change in Fund Balance After Surplus	<u> </u>	<u> </u>	3,387,053	\$ 3,387,053
Fund Balance - Beginning of Year			22,953,584	
Fund Balance - End of Year			\$26,340,637	

### **DEQ and Landfill Funds**

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)	
Revenues	<u>\$ -</u>	\$ -	\$ -	\$ -	
Total Revenues	-	-	-	-	
Expenditures Current					
Public works	50,000	50,000	7,500	42,500	
Total Expenditures	50,000	50,000	7,500	42,500	
Excess (Deficiency) of Revenues Over Expenditures	(50,000)	(50,000)	(7,500)	42,500	
Other Financing Sources (Uses) Transfers in					
Total Other Financing Sources (Uses)					
Net Change in Fund Balance	(50,000)	(50,000)	(7,500)	42,500	
From Surplus	50,000	50,000		(50,000)	
Net Change in Fund Balance After Surplus	<u>\$</u> _	<u>\$</u> -	(7,500)	\$ (7,500)	
Fund Balance - Beginning of Year			566,235		
Fund Balance - End of Year			\$ 558,735		

### **Economic Development Fund**

Revenues Intergovernmental	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Revenue from the Commonwealth of Virginia Tobacco Regional Opportunity/Commission Allo State Highway TICR	\$ 800,000 1,044,064	\$ 800,000 1,044,064	\$ 809,132 - 14,161	\$ (9,132) 1,044,064 (14,161)
Total Revenue from the Commonwealth				
of Virginia and Intergovernmental Revenues	1,844,064	1,844,064	823,293	1,020,771
Total Revenues	1,844,064	1,844,064	823,293	1,020,771
Expenditures Current				
Economic development - IDA component unit	-	-	1,600,000	(1,600,000)
Economic development	4,292,128	4,292,128	431,383	3,860,745
Total Expenditures	4,292,128	4,292,128	2,031,383	2,260,745
Excess (Deficiency) of Revenues Over Expenditures	(2,448,064)	(2,448,064)	(1,208,090)	3,281,516
Other Financing Sources (Uses) Transfers in Transfers (out)			3,000,000 (706,985)	3,000,000 (706,985)
Total Other Financing Sources (Uses)	_	_	2,293,015	2,293,015
Net Change in Fund Balance	(2,448,064)	(2,448,064)	1,084,925	5,574,531
From Surplus	2,448,064	2,448,064		(2,448,064)
Net Change in Fund Balance After Surplus	<u>\$</u>	<u>\$</u>	1,084,925	\$ 3,126,467
Fund Balance - Beginning of Year			4,004,816	
Fund Balance - End of Year			\$ 5,089,741	

**Variance** 

### **Microsoft Capital Project**

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	With Final Budget Positive (Negative)
Revenues  Revenue from use of money - interest income	\$ -	\$ -	\$ 3,670	\$ 3,670
Intergovernmental Revenues  Revenue from the Commonwealth of Virginia TROF funds	678,872	678,872	1,500,000	821,128
Total Intergovernmental Revenues	678,872	678,872	1,500,000	821,128
Total Revenues	678,872	678,872	1,503,670	824,798
Expenditures Current				
Capital project expenses	2,225,521	2,225,521	153,932	2,071,589
Total Expenditures	2,225,521	2,225,521	153,932	2,071,589
Excess (Deficiency) of Revenues Over Expenditures	(1,546,649)	(1,546,649)	1,349,738	2,896,387
Other Financing Sources (Uses) Transfers in			706,985	706,985
Total Other Financing Sources (Uses)			706,985	706,985
Net Change in Fund Balance	(1,546,649)	(1,546,649)	2,056,723	3,603,372
From Surplus	1,546,649	1,546,649	<u> </u>	(1,546,649)
Net Change in Fund Balance After Surplus	<u>\$</u> -	<u>\$</u> -	2,056,723	\$ 2,056,723
Fund Balance - Beginning of Year			1,547,285	
Fund Balance - End of Year			\$ 3,604,008	

### **New School Funds**

	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Revenues Intergovernmental				
Revenue from component unit school board	\$ 111,129	\$ 111,129	\$ 298,434	\$ 187,305
Expenditures Current				
Capital project expenses	982,039	1,024,916	953,178	71,738
Total Expenditures	982,039	1,024,916	953,178	71,738
Excess (Deficiency) of Revenues Over Expenditures	(870,910)	(913,787)	(654,744)	259,043
Other Financing Sources (Uses) Transfers in	2,783,727	2,783,727	1,383,727	(1,400,000)
Total Other Financing Sources (Uses)	2,783,727	2,783,727	1,383,727	(1,400,000)
Net Change in Fund Balance	1,912,817	1,869,940	728,983	(1,140,957)
From Surplus				
Net Change in Fund Balance After Surplus	\$1,912,817	<u>\$1,869,940</u>	728,983	\$ (1,140,957)
Fund Balance - Beginning of Year			13,635,481	
Fund Balance - End of Year			\$14,364,464	

Combining Balance Sheet

Other Governmental Funds

At June 30, 2019

	Law <u>Library Fund</u>	Sheriff's <u>Funds</u>	Drug Forfeiture <u>Funds</u>	Propst Road	Total Other Governmental Funds	
Assets						
Cash and investments	\$ 45,900	\$53,831	\$ 87,435	\$ 304	\$ 187,470	
Accounts receivable	760	-	-	-	760	
Due from other governments						
Total Assets	\$ 46,660	\$53,831	\$ 87,435	\$ 304	\$ 188,230	
Liabilities						
Accounts payable	<u>\$ 1,596</u>	<u>\$ 1,455</u>	<u>\$ -</u>	<u>\$ -</u>	\$ 3,051	
Total Liabilities	1,596	1,455	-	-	3,051	
Fund Balance						
Restricted	_	_	87,435	304	87,739	
Assigned	45,064	52,376	-	-	97,440	
. Jongou						
Total Fund Balance	45,064	52,376	87,435	304	185,179	
Total Liabilities and Fund Balance	\$ 46,660	\$53,831	\$ 87,435	\$ 304	\$ 188,230	

### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

### Other Governmental Funds

### At June 30, 2019

	Law Library <u>Fund</u>	Sheriff's Funds	Drug Forfeiture <u>Funds</u>	Propst Road	Highway 49 <u>Rehab</u>	Total Other Governmental <u>Funds</u>
Revenues	_	_			_	_
Use of money and property	\$ -	\$ -	\$ 129	\$ 98	\$ -	\$ 227
Charges for services	8,134	-	-	-	-	8,134
Miscellaneous	-	29,362	-		1,550	30,912
Intergovernmental			5.040			5.040
From the Commonwealth of VA	-	-	5,840	-	-	5,840
From the Federal Government					324,070	324,070
Total Revenues	8,134	29,362	5,969	98	325,620	369,183
Expenditures						
Current						40.004
Judicial administration	7,494	-	5,500	-	-	12,994
Public safety	-	18,399	-	75.000	-	18,399
Community development				75,000	325,620	400,620
Total Expenditures	7,494	18,399	5,500	75,000	325,620	432,013
Excess (Deficiency) of Revenues						
Over Expenditures	640	10,963	469	(74,902)	-	(62,830)
Other Financing Sources (Uses)						
Transfers (out)	-	_	-	-	-	-
, ,				-		
Total Other Financing Sources						
(Uses)						
Net Change in Fund Balances	640	10,963	469	(74,902)	-	(62,830)
Fund Balance - Beginning of Year	44,424	41,413	86,966	75,206		248,009
Fund Balance - End of Year	\$45,064	\$ 52,376	<u>\$ 87,435</u>	\$ 304	<u> </u>	\$ 185,179

### Combining Statement of Fiduciary Assets and Liabilities

### Agency Funds

As of June 30, 2019

		pecial <u>/elfare</u>	M	ansTech arketing <u>Illiance</u>	irginia's Retreat <u>Fund</u>	P	Thyne Project emorial	County OPEB <u>Fund</u>	<u>Totals</u>
Assets									
Cash	\$	63,428	\$	63,477	\$ 129,691	\$	28,060	\$2,070,108	\$ 2,354,764
Loans receivable		-		128,378	-		-	-	128,378
Due from other governments				70,975	 				70,975
Total Assets	<u>\$</u>	63,428	\$	262,830	\$ 129,691	\$	28,060	\$2,070,108	\$ 2,554,117
Liabilities									
Accounts payable	\$	-	\$	6,320	\$ 63	\$	-	\$ -	\$ 6,383
Amounts held for others		63,428		256,510	 129,628		28,060	2,070,108	2,547,734
Total Liabilities	\$	63,428	\$	262,830	\$ 129,691	\$	28,060	\$2,070,108	\$ 2,554,117

Component Unit School Board

Combining Balance Sheet

At June 30, 2019

	School Operating <u>Fund</u>	School Food Services <u>Fund</u>	School Textbook <u>Fund</u>	New High School Fund	Total Component Unit School Board
Assets Cash and investments Cash - restricted Accounts receivable Due from other governments	\$ - 40,997 896,219	\$ - 808,430 - 34,914	\$ - 561,758 - -	\$ - 83,704,989 - -	\$ - 85,075,177 40,997 931,133
Total Assets	\$ 937,216	\$ 843,344	\$ 561,758	\$ 83,704,989	\$ 86,047,307
Liabilities Accounts payable Total Liabilities	\$ 416,374 416,374	\$ 1,637 1,637	\$ 2,703 2,703	\$ 644,720 644,720	\$ 1,065,434 1,065,434
Fund Balance Restricted Assigned	- 520,842	- 841,707	- 559,055	83,060,269 	83,060,269 1,921,604
Total Fund Balance	520,842	841,707	559,055	83,060,269	84,981,873
Total Liabilities and Fund Balance	\$ 937,216	\$ 843,344	\$ 561,758	\$ 83,704,989	\$ 86,047,307

### Component Unit School Board

### Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

At June 30, 2019

Total Fund Balances for Governmental Funds

\$ 84,981,873

### Total net position reported for governmental activities in the Statement of Net Position is different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. Those assets consist of:

Land \$ 1,734,429

Buildings and improvements, net of depreciation 15,140,732

Furniture, equipment, and vehicles, net of depreciation 7,125,770

Total Capital Assets 24,000,931

Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.

Deferred outflows related to pensions 5,431,756
Deferred inflows related to pensions (5,999,915)

Assets and liabilities transferred to the Primary Government - County related to the financing and construction of the new school

(83,060,269)

Liabilities applicable to the County's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities. Balances of long-term liabilities affecting net position are as follows:

 Compensated absences
 (260,894)

 Net VRS pension liability
 (33,940,375)

 Capital leases
 (970,953)

 OPEB liabilities
 (7,374,123)

Total (42,546,345)

Total Net Position of Governmental Activities \$(17,191,969)

Component Unit School Board

### Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

Year Ended June 30, 2019

	School	School	School		Total
	Operating	Food Services	Textbook	New High	<b>Component Unit</b>
	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	School Fund	<b>School Board</b>
Revenues					
Use of money and property	\$ 14,458	\$ 1,166		\$ 1,805,779	\$ 1,822,089
Charges for services	111,690	527,336	1,092	-	640,118
Rebates and refunds	559,710	-	-	-	559,710
Miscellaneous	59,221	-	-	-	59,221
Payments from Primary Government - Meck. County Intergovernmental	18,549,982	-	152,437	-	18,702,419
From the Commonwealth of Virginia	25,695,484	58,046	249,955	-	26,003,485
From the Federal Government	2,861,910	1,671,999			4,533,909
Total Revenues	47,852,455	2,258,547	404,170	1,805,779	52,320,951
Expenditures					
Education					
Instruction	33,408,244	-	523,872	-	33,932,116
Technology	1,760,342	-	-	-	1,760,342
Administration, attendance, and health	2,019,495	-	-	-	2,019,495
Transportation	3,496,238	-	-	-	3,496,238
Operation and maintenance	2,761,065	-	-	-	2,761,065
School food service	-	2,204,877	-	-	2,204,877
To Primary Govt Mecklenburg County for					
New School Funds	298,434	-	-	-	298,434
Capital projects	-	-	-	8,314,208	8,314,208
Debt service - capital lease payments	1,002,458	-	-	-	1,002,458
Debt service - bonds	3,422,494				3,422,494
Total Expenditures	48,168,770	2,204,877	523,872	8,314,208	59,211,727
Excess (Deficiency) of Revenues Over (Under)					
Expenses Before Other Financing Sources (Uses)	(316,315)	53,670	(119,702)	(6,508,429)	(6,890,776)
Other Financing Sources (Uses)					
Premium on long-term debt	-	-		2,588,771	2,588,771
Issuance of long-term debt	231,547	_	_	37,515,000	37,746,547
Total Other Financing Sources (Uses)	231,547			40,103,771	40,335,318
Net Change in Fund Balances	(84,768)	53,670	(119,702)	33,595,342	33,444,542
Fund Balances - Beginning of Year	605,610	788,037	678,757	49,464,927	51,537,331
Fund Balances - End of Year	\$ 520,842	<u>\$ 841,707</u>	\$559,055	\$83,060,269	<u>\$ 84,981,873</u>

### Component Unit School Board

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended June 30, 2019

Net Change in Fund Balances

\$33,444,542

### Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense:

Capitalized assets	\$ 1,158,604
Depreciation	_(2,298,492)

(1,139,888)

Transfer of new debt activity related to new school to primary government

(33,595,342)

Under the modified accrual basis of accounting used in the Governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable financial resources. In the Statement of Activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. This adjustment combines the net changes of the following:

(4,449)
1,141,090
201,675
1,214,262
732,338
87,184

3,372,100

Change in Net Position of Governmental Activities

Net Adjustment

\$ 2,081,412

Budgetary Comparison Schedule

Year Ended June 30, 2019

## Component Unit School Board School Operating Fund

School Fund	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Revenues Use of money and property	\$	- \$ -	\$ 14,458	\$ 14,458
Charges for services	Ψ 114,500	•	111,690	(2,810)
Rebates and refunds	416,076	•	559,710	143,634
Miscellaneous	51,600		59,221	7,621
Payment from Primary Govt Mecklenburg County  Intergovernmental	18,549,982		18,549,982	-
From the Commonwealth of Virginia	25,681,517	25,746,837	25,695,484	(51,353)
From the Federal Government	2,780,956		2,861,910	(161,455)
Total Revenues	47,594,631	47,902,360	47,852,455	(49,905)
Expenditures				
Current				
Education				
Instruction	33,233,066	33,475,475	33,408,244	67,231
Technology	1,749,848		1,760,342	(10,494)
Administration, attendance, and health	2,104,929		2,019,495	85,434
Transportation	3,543,464		3,496,238	47,226
Operation and maintenance	2,699,253	3 2,764,573	2,761,065	3,508
Payment to Primary Govt Mecklenburg County		-	298,434	(298,434)
Debt service - capital leases	730,447		1,002,458	(272,011)
Debt service - bonds	3,533,624	3,533,624	3,422,494	111,130
Total Expenditures	47,594,631	47,902,360	48,168,770	(266,410)
Excess (Deficiency) of Revenues Over (Under) Expenses Before Other Financing Sources (Uses)			(316,315)	(316,315)
Other Financing Sources (Uses)				
Issuance of long-term debt and capital leases		<u> </u>	231,547	231,547
Total Other Financing Sources (Uses)		<u> </u>	231,547	231,547
Net Change in Fund Balances	\$	\$ -	(84,768)	<u>\$ (84,768)</u>
Fund Balance - Beginning of Year			605,610	
Fund Balance - End of Year			\$ 520,842	

School Food Services Fund		Original <u>Budget</u>		Final <u>Budget</u>	<u>Actual</u>	Fir	riance With nal Budget Positive Negative)
Revenues Use of money and property Charges for services Intergovernmental	\$	640,000	\$	640,000	\$ 1,166 527,336	\$	1,166 (112,664)
From the Commonwealth of Virginia From the Federal Government		61,353 1,630,865		61,353 1,630,865	 58,046 1,671,999		(3,307) 41,134
Total Revenues		2,332,218		2,332,218	2,258,547		(73,671)
Expenditures Current Education School Food Service		2 222 240		2 222 240	2 204 977		407 244
		2,332,218	_	2,332,218	 2,204,877		127,341
Total Expenditures	<u> </u>	2,332,218	<u> </u>	2,332,218	 2,204,877	Φ	127,341
Net Change in Fund Balance	<u>\$</u>		<u>\$</u>		53,670	<u>\$</u>	53,670
Fund Balance - Beginning of Year  Fund Balance - End of Year					\$ 788,037 841,707		
School Textbook Fund Revenues Use of money and property Charges for services Payment from Primary Govt Mecklenburg County Intergovernmental From the Commonwealth of Virginia	\$	- - 152,437 252,226	\$	- - 152,437 252,226	\$ 686 1,092 152,437 249,955	\$	686 1,092 - (2,271)
Total Revenues		404,663		404,663	404,170		(493)
Expenditures Current Education School textbook purchases		404,663		554,663	 523,872		30,791
Total Expenditures		404,663		554,663	 523,872		30,791
Net Change in Fund Balance		-		(150,000)	(119,702)		30,298
From Surplus				150,000	 		(150,000)
Net Change in Fund Balance After Surplus	\$		\$		(119,702)	\$	(119,702)
Fund Balance - Beginning of Year					 678,757		
Fund Balance - End of Year					\$ 559,055		

School New High School Project	Original <u>Budget</u>	Final <u>Budget</u>	<u>Actual</u>	Variance With Final Budget Positive (Negative)
Use of money and property	\$ -	\$ -	\$ 1,805,779	\$ 1,805,779
Total Revenues	-	-	1,805,779	1,805,779
Expenditures Current Education Capital outlay	50,053,724	90,055,829	8,314,208	81,741,621
Total Expenditures	50,053,724	90,055,829	8,314,208	81,741,621
Excess (Deficiency) of Revenues Over (Under) Expenses Before Other Financing Sources (Uses)	_(50,053,724)	(90,055,829)	(6,508,429)	83,547,400
Other Financing Sources (Uses) Issuance of long-term debt Total Other Financing Sources (Uses)	<u>-</u>	40,002,105 40,002,105	40,103,771 40,103,771	101,666 101,666
Net Change in Fund Balance	(50,053,724)	(50,053,724)	33,595,342	83,649,066
From Surplus	50,053,724	50,053,724		(50,053,724)
Net Change in Fund Balance After Surplus	<u>\$</u>	\$ -	33,595,342	\$ 33,595,342
Fund Balance - Beginning of Year			49,464,927	
Fund Balance - End of Year			\$ 83,060,269	

Component Unit - Industrial Development Authority of Mecklenburg County, Virginia

### Statement of Net Position

June 30, 2019

### **Assets**

Current Assets		
Cash	\$	1,423,183
Noncurrent Assets Capital Assets Land and buildings held for resale (net)		15,110,723
Other Noncurrent Assets Notes receivable		334,262
Total Assets	\$	16,868,168
Liabilities and Net Position		
Liabilities		
Current Liabilities	Φ	404.004
Notes payable - current portion	<u>\$</u>	101,221
Total Current Liabilities		101,221
Long-Term Liabilities		
Note payable - less current portion		1,294,736
Total Long-Term Liabilities		1,294,736
Total Liabilities		1,395,957
Net Position		
Not investment in conital accets		13,714,766
Net investment in capital assets Unrestricted		1,757,445
•		

Component Unit - Industrial Development Authority of Mecklenburg County, Virginia

Statement of Revenues, Expenses, and Changes in Net Position

Year Ended June 30, 2019

Operating Revenues  Contributions from Mecklenburg County, Virginia for Economic Stimulus Grant - industrial tax refund Contributions from Mecklenburg County, Virginia - real estate Rental income Miscellaneous	\$ 30,388,980 1,600,000 58,200 459,439
Total Operating Revenues	32,506,619
Operating Expenses Insurance Legal and professional fees Utility companies Payments to IDA of Brunswick County, Virginia Repairs and maintenance Miscellaneous Payouts to businesses and stimulus grants	7,623 6,797 12,569 14,423 51,831 1,370 30,374,557
Total Operating Expenses	30,469,170
Operating Income	2,037,449
Non-Operating Revenues (Expenses) Interest income Donations Interest expense and loan closing fees	4,530 3,912,120 (48,194)
Net Non-Operating Revenues (Expenses)	3,868,456
Change in Net Position	5,905,905
Total Net Position - Beginning of Year	9,566,306
Total Net Position - End of Year	\$ 15,472,211

Component Unit - Industrial Development Authority of Mecklenburg County, Virginia

### Statement of Cash Flows

Year Ended June 30, 2019

Cash Flows from Operating Activities  Contributions from Mecklenburg County, Virginia - stimulus payments	\$ 30,388,980
Rental income	φ 30,368,960 58,200
Payments received on notes receivable	38,620
Miscellaneous	459,439
Payments to businesses and vendors	(30,469,170)
Net Cash Provided by Operating Activities	476,069
Cash Flows from Capital and Related Financing Activities	
Payments on notes payable	(96,793)
Interest expense	(48,194)
·	
Net Cash Used in Capital and Related Financing	
Activities	(144,987)
Cash Flows from Investing Activities	
Interest income	4,530
Net Cash Provided by Investing Activities	4,530
Net Increase in Cash and Cash Equivalents	335,612
Oach and Oach Faminalanta Basinaian of Vaca	4 007 574
Cash and Cash Equivalents - Beginning of Year	1,087,571
Cash and Cash Equivalents - End of Year	\$ 1,423,183
Reconciliation of Operating Income to Net Cash Provided by	
Operating Activities	
Operating income	\$ 2,037,449
Adjustments to reconcile operating income to net cash	
provided by operating activities	
Changes in assets and liabilities  Notes receivable	38,620
140103 TECETVADIE	
Net Cash Provided by Operating Activities	\$ 2,076,069

# **COMPLIANCE SECTION**





Robin B. Jones, CPA, CFP Denise C. Williams, CPA, CSEP Kimberly W. Jackson, CPA

Sherwood H. Creedle, Emeritus

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors County of Mecklenburg, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and *Specifications for Audits of Counties, Cities, and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Mecklenburg, Virginia, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the County of Mecklenburg, Virginia's basic financial statements and have issued our report thereon dated November 26, 2019.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County of Mecklenburg, Virginia's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County of Mecklenburg, Virginia's internal control. Accordingly, we do not express an opinion on the effectiveness of the County of Mecklenburg, Virginia's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County of Mecklenburg, Virginia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Creedle, Jones & associates, P.C.

Creedle, Jones & Associates, P.C. Certified Public Accountants

South Hill, Virginia November 26, 2019



Robin B. Jones, CPA, CFP Denise C. Williams, CPA, CSEP Kimberly W. Jackson, CPA

Sherwood H. Creedle, Emeritus

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Supervisors County of Mecklenburg, Virginia

### **Report on Compliance for Each Major Federal Program**

We have audited the County of Mecklenburg, Virginia's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County of Mecklenburg, Virginia's major federal programs for the year ended June 30, 2019. County of Mecklenburg, Virginia's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County of Mecklenburg, Virginia's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Specifications for Audits of Counties, Cities, and Towns, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards, the Uniform Guidance, and specifications require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County of Mecklenburg, Virginia's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County of Mecklenburg, Virginia's compliance.

### Opinion on Each Major Federal Program

In our opinion, the County of Mecklenburg, Virginia, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

### **Report on Internal Control over Compliance**

Management of the County of Mecklenburg, Virginia, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County of Mecklenburg, Virginia's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County of Mecklenburg, Virginia's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Creedle, Jones & associates, P.C.

Creedle, Jones & Associates, P.C. Certified Public Accountants

South Hill, Virginia November 26, 2019



Sherwood H. Creedle, Emeritus

Members of American Institute of Certified Public Accountants Virginia Society of Certified Public Accountants

### REPORT ON COMPLIANCE WITH COMMONWEALTH OF VIRGINIA'S LAWS, REGULATIONS, CONTRACTS, AND GRANTS

To the Board of Supervisors County of Mecklenburg, Virginia

We have audited the financial statements of the County of Mecklenburg, Virginia, as of and for the year ended June 30, 2019, and have issued our report thereon dated November 26, 2019.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Counties, Cities and Towns*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

Compliance with Commonwealth of Virginia's laws, regulations, contracts, and grants applicable to the County of Mecklenburg, Virginia, is the responsibility of the County of Mecklenburg, Virginia's management. As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the County of Mecklenburg, Virginia's compliance with certain provisions of the Commonwealth of Virginia's laws, regulations, contracts, and grants. However, the objective of our audit of the basic financial statements was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion.

The following is a summary of the Commonwealth of Virginia's laws, regulations, contracts, and grants for which we performed tests of compliance:

### Code of Virginia

- Budget and Appropriation Laws
- Cash and Investments
- Conflicts of Interest
- Retirement Systems
- Debt Provisions
- Procurement
- Unclaimed Property
- Personal Property Tax Relief Act

### State Agency Requirements

- Social Services
- Education
- Comprehensive Services Act Funds
- Economic Development Opportunity Fund

Creedle, Jones & associates, P.C.

The results of our tests disclosed no instances of noncompliance with the provisions referred to in the preceding paragraph. With respect to items not tested, nothing came to our attention that caused us to believe that the County of Mecklenburg, Virginia had not complied, in all material respects, with those provisions.

This report is intended solely for the information of the Board of Supervisors, County of Mecklenburg, Virginia's management, Auditor of Public Accounts of the Commonwealth of Virginia, and applicable state agencies, and is not intended to be, and should not be, used by anyone other than these specified parties.

Creedle, Jones & Associates, P.C. Certified Public Accountants

South Hill, Virginia November 26, 2019

### Schedule of Expenditures of Federal Awards

Year Ended June 30, 2019

Pass-

	Federal	Pass- through Entity	Passed through	Total
	CFDA	Identifying	to	Federal
Federal Grantor/Pass-through Grantor/Program or Cluster Title	Number	Number	Subrecipients	Expenditures
U. S. Department of the Interior  Direct Payments				
Payments in Lieu of Taxes Program	15.226	N/A		\$ 164,905
U. S. Department of Agriculture  Pass-Through Payments  Department of Social Services  SNAP Cluster				
State Administrative Matching Grants for SNAP	10.561	765		340,712
Child Nutrition Cluster				
State Department of Agriculture and Consumer Services National School Lunch Program - Food Distribution - Schools Department of Education	10.555	301		146,256
National School Lunch Program	10.555	197		458,962
School Breakfast Program	10.553	197		1,171,619
Summer Food Service Program	10.559	197		41,214
Child Nutrition Cluster Total				1,818,051
National School Lunch Program - Food Distribution - Schools	10.582	197		204
Subtotal - U. S. Department of Agriculture				2,158,967
U. S. Department of Health and Human Services Pass-Through Payments Department of Social Services CCDF Cluster Child Care Mandatory and Matching Funds of the Child Care and Development Fund	93.596	765		46,473
TANF Cluster				
Temporary Assistance to Needy Families	93.558	765		266,317
Medicaid Cluster  Medical Assistance Program	93.778	765		378,459
Promoting Safe and Stable Families	93.556	765		11,932
Refugee and Entrant Assistance - State Admin. Programs	93.566	765		162
Low-Income Home Energy Assistance (LIHEAP)	93.568	765		42,408
Chafee Education and Training Vouchers Program	93.568	765		3,166
Adoption Incentive Payments	93.568	765		1,898
Stephanie Tubbs Jones Child Welfare Services	93.645	765		306
Foster Care - Title IV-E	93.658	765		242,750
Adoption Assistance - Title IV-E	93.659	765		107,427
Social Services Block Grant	93.667	765		175,134
Chafee Foster Care Independence Program	93.674	765		1,943
Children's Health Insurance Program (CHIP)	93.767	765		7,670
Subtotal - U. S. Department of Health and Human Services				1,286,045

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Federal CFDA <u>Number</u>	Pass- through Entity Identifying Number	Passed through to <u>Subrecipients</u>	Total Federal Expenditures
U. S. Department of Justice				
Pass-Through Payments				
Department of Criminal Justice Services				
Violence Against Women Formula Grants	16.588	140		21,460
Subtotal - U. S. Department of Justice				21,460
U. S. Department of Defense  Pass-Through Payments  Department of Education	40.440	407		0.740
Payments to States in Lieu of Real Estate Taxes	12.112	197		6,712
U. S. Department of Education				
Pass-Through Payments				
Virginia Polytechnic Institute and State University				
English Language Acquisition State Grants	84.365	208		7,940
Department of Education				
Special Education Cluster (IDEA)	84.027	197		1 010 477
Special Education - Grants to States (IDEA, Part B) Special Education - Preschool Grants (IDEA Preschool)	84.173	197		1,018,477 11,933
Special Education Cluster (IDEA) Total	04.170	107		1,030,410
Title I Grants to Local Educational Agencies	84.010	197		1,394,256
Rural Education	84.358	197		53,035
Career & Technical Education - Basic Grants to States	84.048	197		70,417
Student Support and Academic Enrichment Grants	84.424	197		20,992
Twenty-First Century Community Learning Centers	84.287	197		183,056
Improving Teacher Quality State Grants	84.367	197		95,092
Subtotal - U. S. Department of Education				2,855,198
U. S. Department of Homeland Security Pass-Through Payments Department of Emergency Management				
Emergency Preparedness Grant	97.042	127		7,500
Subtotal - U. S. Department of Homeland Security				7,500
U. S. Department of Transportation Pass-Through Payments Department of Motor Vehicles				
Alcohol Open Container Requirements	20.607	530		15,036
Subtotal - U. S. Department of Transportation				15,036
U. S. Department of Housing and Urban Development Pass-Through Payments				
Department of Housing and Community Development	14.000	105	E0 E00	270 570
Community Development Block Grants/State's Programs	14.228	165	52,500	376,570
Subtotal - U. S. Department of Housing and Urban Development			52,500	376,570
Grand Totals			\$ 52,500	\$ 6,892,393

See accompanying notes to schedule of expenditures of federal awards.

Notes to Schedule of Expenditures of Federal Awards

Year Ended June 30, 2019

### 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of County of Mecklenburg, Virginia under programs of the federal government for the year ended June 30, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of County of Mecklenburg, Virginia, it is not intended to and does not present the financial position, changes in net position, or cash flows of County of Mecklenburg, Virginia.

### 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### 3. Indirect Cost Rate

County of Mecklenburg, Virginia has not elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### 4. Nonmonetary Assistance

In addition to amounts reported on the Schedule of Expenditures of Federal Awards, the County consumed nonmonetary assistance in the form of food commodities. Commodities with a fair value of \$146,256 at the time received were consumed during the year ended June 30, 2019. These commodities were included in the determination of federal awards expended during the year ended June 30, 2019.

### 5. Subrecipients

Transtech Marketing Alliance is a subrecipient of federal awards of \$52,500 for the year ended June 30, 2019.

### Schedule of Findings and Questioned Costs

Year Ended June 30, 2019

### **SECTION I - SUMMARY OF AUDITOR'S RESULTS**

#### **Financial Statements**

Type of report issued on whether the financial statements audited were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

No

Significant deficiency(ies) identified?

None Reported

Noncompliance material to financial statements noted?

No

### **Federal Awards**

Internal control over major federal programs:

Material weakness(es) identified?

No

Significant deficiency(ies) identified?

None Reported

Type of auditor's report issued on compliance for major federal programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a)?

No

Identification of major federal programs:

	CFDA Number(s)	Name of Federal	<b>Program or Cluster</b>
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84.010 Title I Grants to Local Educational Agencies

14.228 Community Development Block Grants/State's Programs

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee?

### **SECTION II - FINANCIAL STATEMENT FINDINGS**

No matters reported

### SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters reported