

FREDERICK WATER

FINANCIAL REPORT

June 30, 2021

FREDERICK WATER
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INTRODUCTORY SECTION

FREDERICK WATER
DIRECTORY OF PRINCIPAL OFFICIALS
June 30, 2021

DIRECTORS

Gary Oates – Chairman
J. Stanley Crockett – Vice Chairman
Martha Dilg – Secretary/Treasurer

Tom Simon Henry F. Sliwinski

EXECUTIVE DIRECTOR

Eric Lawrence, AICP

INDEPENDENT AUDITORS

Brown, Edwards & Company, L.L.P.

ATTORNEYS

McGuireWoods LLP
Whiteford, Taylor & Preston, LLP

FINANCIAL SECTION

**The Financial Section
contains Management's
Discussion and Analysis
and the Basic Financial
Statements**

INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Frederick Water
Winchester, Virginia

Report on the Financial Statements

We have audited the accompanying financial statements of Frederick Water (the "Authority"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and *Specifications for Audits of Authorities, Boards and Commissions* issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of June 30, 2021, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as presented in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations (CFR)* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Report on Comparative Information

We have previously audited the Authority's 2020 financial statements, and our report dated October 27, 2020, expressed an unmodified opinion on those financial statements. The 2020 financial information is provided for comparative purposes only. In our opinion, the comparative information presented herein as of and for the year ended June 30, 2020, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 13, 2021 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Brown, Edwards & Company, L.L.P.

CERTIFIED PUBLIC ACCOUNTANTS

Harrisonburg, Virginia
October 13, 2021

MANAGEMENT'S DISCUSSION AND ANALYSIS

Introduction

The Frederick County Sanitation Authority dba Frederick Water is a Virginia corporation created under the Virginia Water and Waste Authorities Act on August 1, 1967, for the purpose of “acquiring, constructing, operating, and maintaining (a) an integrated water supply and distribution system in Frederick County and (b) an integrated sewer system for Frederick County.” Frederick Water is a public body, politic and corporate, deemed to be an instrumentality exercising public and essential governmental functions to provide for the public health and welfare.

Frederick Water is empowered: to acquire, construct, operate, and maintain water supply and distribution systems and sewer collection systems; operate wastewater treatment plants; to finance its projects through issuance of revenue bonds; and to fix and prescribe rates, fees, and charges for services rendered. Although Frederick Water was established by the Frederick County Board of Supervisors, the County exercises no oversight responsibility and has no accountability for Frederick Water's fiscal matters. Frederick Water is governed by a five-member board. Each member of the Board is appointed by the Frederick County Board of Supervisors and serves a four-year term. The Board of Supervisors designates where Frederick Water can provide service within the County through the Sewer and Water Service Area (SWSA) in the County's Comprehensive Plan.

Overview of Financial Statements

This discussion and analysis is intended as an introduction to Frederick Water's basic financial statements. Frederick Water's basic financial statements are comprised of two components: (1) enterprise fund financial statements and (2) notes to the financial statements.

Enterprise fund financial statements. Since Frederick Water engages only in business-type activities, the *enterprise fund financial statements* and *notes* are prepared in a manner similar to a private-sector business. Frederick Water uses the accrual method to account for and report financial transactions. Revenues are recognized as they are earned and expenses are recognized as they are incurred, regardless of the timing of related cash receipts and disbursements. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are measurable and probable are included in the financial statements. The full acquisition costs of all capital assets are included in the Statement of Net Position and are depreciated over their estimated useful life.

The ***statement of net position*** presents information on Frederick Water's assets, deferred outflows of resources, liabilities, and deferred inflows of resources as of June 30, 2021 and June 30, 2020, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Frederick Water is improving or deteriorating.

The ***statement of revenues, expenses, and changes in fund net position*** presents information showing how Frederick Water's net position changed between fiscal years 2021 and 2020. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of cash flows. Thus, some of the revenues and expenses that are reported in this statement will only affect cash flows in future fiscal periods (e.g., earned but unused paid time off).

The ***statement of cash flows*** supplements the above two statements by presenting the changes in cash position as a result of Frederick Water's activities over the last two fiscal years.

Notes to the financial statements. The notes provide additional information that is essential for a full understanding of the data provided in the financial statements.

Overview of Operations

Frederick Water's operations are influenced by the area's economic growth. There were 480 new water connections during the fiscal year, representing a decrease of 4.6% from the previous fiscal year, bringing the number of water customers serviced to over 17,300. There were 480 new sewer connections during the fiscal year, representing a decrease of 3.2% from the previous fiscal year, bringing the number of sewer customers serviced to over 16,800. New connections were better than expected and indications are the economy in our area will remain strong over the next several years. Frederick Water continues its efforts to improve operations, perform infrastructure maintenance, and provide additional sources of water and wastewater treatment capacity to be prepared for future growth.

Frederick Water's Asset Management Team and GIS staff are working to collect all assets and related attributes into its asset management software. Upon implementation, it will allow the sharing of relevant information with our mapping software and financial software, enabling decision-makers to readily identify critical and problematic assets for replacement and create a more reliable and economically efficient system. Frederick Water continues to expand its SCADA network to quickly find and resolve issues within its systems and increase operational efficiencies. Frederick Water also utilizes mobile devices in the field for staff to have access to engineering drawings, inventory, and work orders through mobile applications to support increased efficiencies. Frederick Water currently utilizes social media platforms and its website to inform customers of service disruptions.

Financial Highlights

Frederick Water's financial position increased by \$18,905,588 for the fiscal year ended June 30, 2021. The assets and deferred outflows exceeded liabilities and deferred inflows by \$161,671,354. Frederick Water had \$125,445,513 invested in capital assets and \$36,225,841 of unrestricted net position available to meet ongoing obligations. Frederick Water's total assets and deferred outflows increased by 8.1% or \$19,100,872, while total liabilities and deferred inflows increased .2% or \$195,284.

In 2021, Frederick Water received the Bill of Sale and Affidavit and Waiver of Lien documents related to construction of sewer lines and facilities in accordance with an October 2018 agreement with Graystone Corporation and Stephenson Associates. Frederick Water recorded the associated assets and \$1,500,000 liability, which represented 37.5 percent of the cost, up to a maximum of \$1,500,000. The cost is reimbursable in quarterly payments equal to 90 percent of the connections received.

In 2021, Frederick Water billed the City of Winchester for exceedances of biochemical oxygen demand (BOD) capacity during calendar years 2019 and 2020. The Intermunicipal Agreement allocates reserved BOD capacity to each party and provides for compensation should one party exceed its reserved capacity.

In 2021, Frederick Water entered into a Virginia Water Supply Revolving Fund loan, with a total obligation of \$35 million for the construction of the Opequon Water Treatment Plan. The Opequon Water Treatment Plan includes the Henry F. Sliwinski Water Treatment Plant, a quarry intake, and all supporting pipelines. The loan is for a 20 year term with an interest rate of 1.15 percent. Total reimbursements under this loan equal \$3,442,436 at June 30, 2021.

Financial Highlights (Continued)

Results of Operations

Frederick Water's revenues for the fiscal year ended June 30, 2021, increased 17.4% or \$6,932,603 from the previous fiscal year. The largest increase of 843% or \$6,471,123 over the prior year was attributable to Capital Contributions. A number of large developer projects were completed and turned over to Frederick Water during the fiscal year. Another increase of 2169% or \$649,177 over the prior year was attributable to Nonoperating Revenue, primarily attributable to payments for Frederick Water's BOD capacity used by the City of Winchester. These increases were offset by a substantial decrease of 92.9% or \$1,383,621 in Investment Earnings due to significantly reduced interest rates caused by the pandemic, stunted economic growth, and international turmoil.

Frederick Water Changes in Net Position

	<u>2021</u>	<u>2020</u>
Revenues:		
Charges for service	\$ 29,856,558	\$ 29,111,069
Capital contributions	7,238,780	767,657
Availability Fees	8,522,824	8,046,904
Other operating revenues	342,295	364,208
Investment earnings	105,030	1,488,651
Other nonoperating revenues	<u>679,113</u>	<u>33,508</u>
Total revenues	<u>46,744,600</u>	<u>39,811,997</u>
Expenses:		
Source of water supply	1,340,376	2,944,662
Water transmission and distribution	2,217,385	1,946,362
Wastewater collection	875,860	731,531
Wastewater treatment	3,726,016	3,686,694
Maintenance and operations	1,005,615	990,071
Customer accounting and collections	774,873	795,577
Engineering and planning	1,147,306	1,083,031
General and administration	2,966,500	3,801,047
Depreciation	11,152,300	11,023,300
Contractual obligation – ballfields cost sharing	0	5,335
(Gain) loss on sale of assets	147,424	10,599
Interest expense	2,394,849	2,634,071
Impairment Loss	42,722	0
Other nonoperating expenses	<u>47,786</u>	<u>799,567</u>
Total expense	<u>27,839,012</u>	<u>30,451,847</u>
Increase in net position	18,905,588	9,360,150
Net position beginning of year (as restated)	<u>142,765,766</u>	<u>133,405,616</u>
Net position end of year	<u>\$ 161,671,354</u>	<u>\$ 142,765,766</u>

Results of Operations (Continued)

Frederick Water's expenses for the fiscal year ended June 30, 2021, decreased 8.6% or \$2,612,835 from the previous fiscal year.

Source of water supply expenses for the fiscal year ended June 30, 2021, decreased 54.5% or \$1,604,286. A 30% reduction in gallons of water purchased from the City of Winchester compared to the previous year contributed \$644,103 to the decrease. As a result of new lease agreements executed in fiscal year 2020 with our other water supply source, a reduction of \$960,183 from the prior year was achieved.

General and administrative expenses for the fiscal year ended June 30, 2021, decreased 22.0% or \$834,547 from the prior year. Legal and professional services decreased \$1,008,800 from the prior year due to pandemic related delays for litigation with a developer, as well as fiscal year 2020 completion of legal services for contract negotiations and other general matters. This decrease was offset by increased Pension costs of \$141,270 from the prior year.

Frederick Water's single largest expense is depreciation. Depreciation accounted for 40.1 % of total operating expenses for the fiscal year ended June 30, 2021. Frederick Water owns \$331 million in fixed assets that are subject to annual depreciation. Straight line depreciation is used over the life expectancy of the asset which ranges from 3 to 40 years.

Other nonoperating expenses for the fiscal year ended June 30, 2021, decreased 94.0% or \$751,782 from the prior year. A fiscal year 2020 settlement agreement with a major customer as a result of a water event accounts for \$729,805 of the decrease.

Capital Contributions and Assets

This area of Frederick Water's operations had significant activity during fiscal year 2021.

During the fiscal year ended June 30, 2021, Frederick Water invested funds in the following:

- completed construction of a raw water pump station and lines to provide water to our Diehl Water Treatment Plant,
- completed construction of an upgrade to an existing Sewer Pump station along Route 50 East
- completed various system wide SCADA improvements.
- continued design of a filtration plant in the Lake Frederick service area,
- continued design of potential upgrades at our Crooked Run facility,
- continued upgrade to water mains along Route 277 in Stephens City area,
- began construction for the Opequon Initiative which includes; a new water treatment plant, quarry intake and supporting pipelines,
- began design for a water storage tank and direct well connections at our Diehl facility,
- service connection costs, and
- routine purchases for manhole rehabilitation, meters, fire hydrant replacements, muffin monsters as well as equipment and vehicle replacements, including a Vacuum Truck replacement.

Capital contributions, representing the value of assets deeded over to Frederick Water by developers, were \$7,238,780 for the fiscal year ended June 30, 2021.

Assets and Deferred Outflows of Resources

Frederick Water's total assets and deferred outflows of resources increased during the fiscal year ended June 30, 2021, 8.1% or \$19,100,871.

Liabilities and Deferred Inflows of Resources

Frederick Water's total liabilities and deferred inflows of resources increased during the fiscal year ended June 30, 2021, 0.2 % or \$195,284.

Debt

Frederick Water had total bonded debt of \$15,729,374 and obligations and leases payable of \$60,673,580 as of June 30, 2021.

Frederick Water Net Position

	<u>2021</u>	<u>2020</u>
Current and other assets	\$ 50,147,914	\$ 44,784,941
Capital assets	<u>202,436,395</u>	<u>189,023,932</u>
Total assets	<u>252,584,309</u>	<u>233,808,873</u>
Deferred outflows of resources	<u>1,549,955</u>	<u>1,224,520</u>
Current liabilities	16,267,451	16,083,118
Long-term liabilities	<u>75,977,630</u>	<u>75,668,264</u>
Total liabilities	<u>92,245,081</u>	<u>91,751,382</u>
Deferred inflows of resources	<u>217,829</u>	<u>516,245</u>
Net position:		
Invested in capital assets, net of related debt	125,445,513	111,515,916
Unrestricted	<u>36,225,841</u>	<u>31,249,850</u>
Total net position	<u>\$ 161,671,354</u>	<u>\$ 142,765,766</u>

Requests for Information

Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Executive Director at P. O. Box 1877, Winchester, Virginia 22604.

BASIC FINANCIAL STATEMENTS

FREDERICK WATER
STATEMENT OF NET POSITION
June 30, 2021
(With Comparative Amounts as of June 30, 2020)

	<u>2021</u>	<u>2020</u>
ASSETS		
CURRENT ASSETS		
Cash and cash equivalents, unrestricted (Note 2)	10,130,214	\$ 9,132,750
Cash and cash equivalents, restricted (Note 2)	-	1,710
Investments (Note 2)	33,521,100	29,776,264
Accounts receivable, net (Note 3)	5,128,276	5,144,971
Contract receivable (Note 3)	662,117	-
Prepaid and other assets	83,354	186,629
Inventories	622,853	542,617
Total current assets	<u>50,147,914</u>	<u>44,784,941</u>
NONCURRENT ASSETS		
Capital assets, net (Note 4)	<u>202,436,395</u>	<u>189,023,932</u>
Total noncurrent assets	<u>202,436,395</u>	<u>189,023,932</u>
Total assets	<u>252,584,309</u>	<u>233,808,873</u>
DEFERRED OUTFLOWS OF RESOURCES		
Deferred charge on refunding	558,398	630,935
Deferred outflows related to pensions (Note 6)	894,681	501,835
Deferred outflows related to other postemployment benefits (Note 7)	96,876	91,750
Total deferred outflows of resources	<u>1,549,955</u>	<u>1,224,520</u>
LIABILITIES		
CURRENT LIABILITIES		
Accounts payable and accrued expenses	1,045,874	2,753,936
Contracts payable	1,554,778	-
Accrued interest	623,592	714,718
Unearned revenue	6,465,710	6,396,743
Current portion of compensated absences (Note 5)	631,346	580,713
Current portion of bonds, notes, and other obligations payable (Note 5)	5,946,151	5,637,010
Total current liabilities	<u>16,267,451</u>	<u>16,083,120</u>
NONCURRENT LIABILITIES		
Contracts payable	1,295,770	583,844
Customer deposits	1,242,168	1,310,823
Compensated absences (Note 5)	270,577	387,142
Net pension liability (Note 6)	1,217,712	538,343
Net other postemployment benefit liability (Note 7)	348,274	346,169
Other long term liabilities (Note 5)	71,603,129	72,501,941
Total noncurrent liabilities	<u>75,977,630</u>	<u>75,668,262</u>
Total liabilities	<u>92,245,081</u>	<u>91,751,382</u>
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows related to pensions (Note 6)	199,037	493,337
Deferred inflows related to other postemployment benefits (Note 7)	18,792	22,908
Total deferred inflows of resources	<u>217,829</u>	<u>516,245</u>
NET POSITION		
Net investment in capital assets	125,445,513	111,515,916
Unrestricted	36,225,841	31,249,850
Total net position	<u>\$ 161,671,354</u>	<u>\$ 142,765,766</u>

The Notes to Financial Statements are an integral part of this statement.

FREDERICK WATER
STATEMENT OF REVENUES, EXPENSES, AND CHANGES
IN FUND NET POSITION
For the Year Ended June 30, 2021
(With Comparative Amounts for the Year Ended June 30, 2020)

	<u>2021</u>	<u>2020</u>
OPERATING REVENUES		
Charges for services:		
Water service	\$ 13,994,382	\$ 13,589,927
Sewer service	15,489,935	15,141,163
Contract water and sewer services (expense), net	-	(38,340)
Penalties and surcharges	193,441	253,639
Connection fees	178,800	164,680
Miscellaneous	342,295	364,208
Total operating revenues	<u>30,198,853</u>	<u>29,475,277</u>
OPERATING EXPENSES		
Source of water supply (Note 8)	1,340,376	2,944,662
Water transmission and distribution	2,217,385	1,946,362
Wastewater collection	875,860	731,531
Wastewater treatment	3,726,016	3,686,694
Maintenance and operations	1,005,615	990,071
Customer accounting and collecting	774,873	795,577
Engineering and planning	1,147,306	1,083,031
General and administrative	2,966,500	3,801,047
Depreciation (Note 4)	11,152,300	11,023,300
Total operating expenses	<u>25,206,231</u>	<u>27,002,275</u>
Operating income	<u>4,992,622</u>	<u>2,473,002</u>
NONOPERATING REVENUES (EXPENSES)		
Investment earnings	105,030	1,488,651
Availability fees	8,522,824	8,046,904
Proceeds from agreements	662,117	-
Gain on settlement agreement	16,831	29,936
Insurance proceeds	165	3,572
Contractual obligation expense	-	(5,335)
Loss on disposal of capital assets	(147,424)	(10,599)
Interest expense	(2,394,849)	(2,634,071)
Impairment loss	(42,722)	-
Other nonoperating expenses	(47,786)	(799,567)
Total nonoperating revenues (expenses), net	<u>6,674,186</u>	<u>6,119,491</u>
Income before capital contributions	11,666,808	8,592,493
CAPITAL CONTRIBUTIONS	<u>7,238,780</u>	<u>767,657</u>
Change in net position	18,905,588	9,360,150
NET POSITION AT JULY 1	<u>142,765,766</u>	<u>133,405,616</u>
NET POSITION AT JUNE 30	<u><u>\$ 161,671,354</u></u>	<u><u>\$ 142,765,766</u></u>

The Notes to Financial Statements are an integral part of this statement.

FREDERICK WATER
STATEMENT OF CASH FLOWS
For the Year Ended June 30, 2021
(With Comparative Amounts for the Year Ended June 30, 2020)

	<u>2021</u>	<u>2020</u>
OPERATING ACTIVITIES		
Receipts from customers	\$ 30,146,893	\$ 28,597,387
Payments to suppliers	(9,874,383)	(17,310,987)
Payments to employees	(3,549,474)	(3,288,501)
	<u>16,723,036</u>	<u>7,997,899</u>
Net cash provided by operating activities		
CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition and construction of capital assets and water rights	(16,096,879)	(14,700,388)
Availability fees	8,591,791	8,935,022
Proceeds from sale of capital assets	26,467	3,247
Proceeds from issuance of debt	3,442,436	-
Proceeds from debt refunding	-	4,001,000
Payment to escrow agent on bond refunding	-	(3,987,873)
Principal payments on long-term liabilities	(5,466,924)	(5,525,701)
Interest payments on long-term obligations	(2,584,532)	(2,837,485)
Insurance proceeds	165	3,572
	<u>(12,087,476)</u>	<u>(14,108,606)</u>
Net cash used in capital and related financing activities		
INVESTING ACTIVITIES		
Proceeds from investments	8,694,791	12,876,875
Purchases of investments	(12,725,324)	(9,059,675)
Investment earnings	390,727	786,127
	<u>(3,639,806)</u>	<u>4,603,327</u>
Net cash provided by (used in) investing activities		
Net increase (decrease) in cash and cash equivalents	995,754	(1,507,380)
CASH AND CASH EQUIVALENTS, beginning at July 1	<u>9,134,460</u>	<u>10,641,840</u>
CASH AND CASH EQUIVALENTS, ending at June 30	<u><u>\$ 10,130,214</u></u>	<u><u>\$ 9,134,460</u></u>
RECONCILIATION TO STATEMENT OF NET POSITION		
Cash and cash equivalents, unrestricted	\$ 10,130,214	\$ 9,132,750
Cash and cash equivalents, restricted	<u>-</u>	<u>1,710</u>
	<u><u>\$ 10,130,214</u></u>	<u><u>\$ 9,134,460</u></u>

(Continued)

The Notes to Financial Statements are an integral part of this statement.

FREDERICK WATER
STATEMENT OF CASH FLOWS
For the Year Ended June 30, 2021
(With Comparative Amounts for the Year Ended June 30, 2020)

	<u>2021</u>	<u>2020</u>
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:		
Operating income	\$ 4,992,622	\$ 2,473,002
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation	11,152,300	11,023,300
Excess of employer contributions over pension expense	(7,777)	(109,790)
Excess of employer contributions over other postemployment benefits expense	(7,137)	(9,405)
Other nonoperating expenses included in operating activities	(47,786)	(4,011,680)
(Increase) decrease in:		
Accounts receivable	16,695	(826,520)
Prepays and other assets	103,275	(21,773)
Inventories	(80,236)	(163,120)
Increase (decrease) in:		
Accounts payable and accrued expenses	(1,531,037)	(610,698)
Contracts payable	2,266,704	-
Customer deposits	(68,655)	(51,370)
Compensated absences	(65,932)	305,953
Net cash provided by operating activities	<u>\$ 16,723,036</u>	<u>\$ 7,997,899</u>
NONCASH CAPITAL AND RELATED FINANCING		
Developer contributed capital improvements	<u>\$ 7,238,780</u>	<u>\$ 767,657</u>
Debt incurred for acquisition of capital assets	<u>\$ 7,241</u>	<u>\$ 608,404</u>
Capital assets acquired through accounts payable	<u>\$ 119,889</u>	<u>\$ 296,914</u>
Intangibles acquired through debt refunding	<u>\$ 1,598,670</u>	<u>\$ -</u>

The Notes to Financial Statements are an integral part of this statement.

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 1. Summary of Significant Accounting Policies

Reporting entity

Frederick Water (the “Authority”) is a Virginia Corporation organized under the provisions of the Virginia Water and Waste Authorities Act (Sec. 15.2-5100 *et. seq.* of the *Code of Virginia*, 1950, as amended). The Authority’s purpose is to acquire, construct, operate, and maintain an integrated water and sewer system for Frederick County, Virginia.

The Authority is financed and operated in a manner similar to private business enterprises. The intent of the governing body is that the costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges. The accounting policies of the Authority conform to generally accepted accounting principles as applicable to governments.

Measurement focus and basis of accounting

The Authority’s financial statements are reported using the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The Authority distinguishes *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Authority’s policy to use restricted resources first, then unrestricted resources as they are needed.

Cash and cash equivalents

Cash and cash equivalents are considered to be demand deposits as well as certificates of deposit and short-term investments with original maturities three months or less from the date of acquisition.

Accounts receivable

Charges for services are determined generally through bi-monthly billings to customers. Charges for services earned but unbilled are accrued based on the last billing.

Accounts receivable are stated net of an allowance for doubtful accounts of \$75,000. Bad debt expense was approximately \$1,600.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 1. Summary of Significant Accounting Policies (Continued)

Contracts Receivable

In 2008, the City of Winchester, County of Frederick, Frederick-Winchester Service Authority, and the Authority amended an agreement which supported an upgrade at the Opequon Water Reclamation Facility. This agreement allocated biochemical oxygen demand (“BOD”) between the City and the Authority, established bond repayment obligations reflective of the share of BOD allocation, and provided provisions for compensating the other party should BOD capacity exceedance require use of the other party’s BOD capacity. During 2019 and 2020, the City exceeded its BOD capacity. Per the agreement, the City must compensate the Authority for the use of the Authority’s BOD capacity.

Inventories

Inventories are valued at first-in/first-out historical cost.

Capital assets

Capital assets, which are recorded at cost if purchased or constructed, include property, plant, equipment, infrastructure, and contractual rights to long-term assets. Contributed assets, principally water and sewer lines, are recorded at an amount which approximates the contributor’s cost. The costs of major improvements and additions are capitalized. Normal repairs and maintenance are expensed. Any gain or loss on the sale or disposition of capital assets is recognized currently. Projects not in service are carried as construction in progress.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

	<u>Years</u>
Water source of supply	7-40
Water and sewage pumping	5-40
Water transmission and distribution	15-40
Sewage collection and transmission	5-40
General plant	3-40
FWSA treatment plant rights	20
Water rights	6

The estimated useful lives of the treatment plant rights and water rights are based on the shorter of useful lives of the underlying assets or management’s expectation regarding renewals of the agreements. Failure to renew these agreements may result in a loss of any unamortized cost of the treatment plant rights. Contractual rights for water sources of supply are based on the terms of the underlying agreements.

Deferred outflows and inflows of resources

In addition to assets, the statement which presents financial position reports a separate section for deferred outflows of resources. These items represent a consumption of net position that applies to future periods and so will *not* be recognized as an outflow of resources (expense) until then.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 1. Summary of Significant Accounting Policies (Continued)

Deferred outflows and inflows of resources (Continued)

In addition to liabilities, the statement which presents financial position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will *not* be recognized as an inflow of resources (revenue) until that time.

The Authority has the following items that qualify for reporting as deferred inflows or outflows:

- Deferred charge on refunding. A deferred loss on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Due to the relationship with outstanding debt, these deferred outflows are included in the calculation of net position, net investment in capital assets.
- Contributions subsequent to the measurement date for pensions and OPEB; these will be applied to the net pension or OPEB liability in the next fiscal year.
- Differences between expected and actual experience for economic/demographic factors and changes of assumptions in the measurement of the total pension or OPEB liability. This difference will be recognized in pension or OPEB expense over the expected average remaining service life of all employees provided with benefits in the plan and may be reported as a deferred inflow or outflow as appropriate.
- Changes in proportion and differences between the Authority's contributions and its proportionate share of contributions for OPEB are deferred and amortized over the average expected remaining service lives of all employees provided with group life insurance benefits, and may be reported as a deferred inflow or outflow as appropriate.
- Differences between projected and actual earnings on pension and OPEB plan investments. These differences will be recognized in pension or OPEB expense over the closed five year period and may be reported as a deferred outflow or inflow as appropriate.

Unearned revenue

The Authority has entered various agreements to provide availability to water and sewer systems. Fees collected in exchange for these contracts are unearned until the availability is provided.

Compensated absences

The Authority allows its employees to accumulate personal time off based on years of service. Personal time off hours in excess of the maximum at December 31 is forfeited. Upon termination or retirement, the Authority pays accumulated personal time off subject to the maximum accrual. As a result of the COVID-19 pandemic, the Authority extended the allowable PTO carryover amount until December 31, 2021 and also added 80 additional hours of COVID-19 leave time for each employee.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 1. Summary of Significant Accounting Policies (Continued)

Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring all financial statement elements related to pension and OPEB plans, information about the fiduciary net position of the Authority's Plans and the additions to/deductions from the Authority's Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Net position

Net position is the difference between assets and deferred outflows of resources, liabilities, and deferred inflows of resources. Net investment in capital assets represents capital assets, less accumulated depreciation, less any outstanding debt related to those assets. Restricted net position includes amounts which are set aside for the repayment of bond principal and interest, and potential future deficiencies in accordance with applicable bond covenants.

Estimates

Management uses estimates and assumptions in preparing its financial statements. Actual results could differ from those estimates.

Fair value measurement

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. Level 2 investments are valued using a matrix pricing technique, which is based on the investments' benchmark quoted prices.

Note 2. Cash and Investments

Deposits

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.20440 et seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and, depending upon that choice, pledge collateral that ranges between 50% and 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 2. Cash and Investments (Continued)

Deposits (Continued)

For the purposes of this disclosure, deposits include cash and cash equivalents as well as nonnegotiable certificates of deposit with original maturities of more than three months.

Investments

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper and certain corporate notes, which include banker’s acceptances, repurchase agreements, and the Virginia Investment Pool (VIP). The VIP is not registered with the SEC but is overseen by the Treasurer of Virginia and the State Treasury Board. The fair value of the Authority’s position in the pool is the same as the value of the pool shares.

The Authority’s policy limits investments to instruments specified in Section 26-40 of the *Code of Virginia*.

The Authority holds deposits in the VIP which consists of the Stable NAV Liquidity Pool and the 1-3 Year High Quality Bond Fund. The bond fund has a Standard and Poor’s pool rating of AA+f/S1. The VIP invests in various security types, including U.S. Treasury notes and U.S. government agency securities, corporate bonds, and commercial paper that are typically rated ‘AA-’ or higher and have an average maturity of approximately one to three years. The ‘AA+f/S1’ rating reflects the high safety level of the invested principal and the fund’s capacity to maintain a stable net asset value. The NAV Pool offers a competitive yield with a stable net asset value, and daily liquidity which is ideal for managing operating funds. The NAV pool is rated AAAM by Standard and Poor’s.

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. As of June 30, 2021, the Authority’s investments in corporate bonds and notes were valued using Level 2 inputs.

For the purposes of this disclosure, investments include unrestricted investments, and exclude nonnegotiable certificates of deposit with original maturities of more than three months.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 2. Cash and Investments (Continued)

Investments (Continued)

The Authority's investments consisted of the following:

<u>Investment Type</u>	<u>Fair Value</u>	<u>S&P Credit Rating</u>	<u>Weighted Average Maturity *</u>
Corporate bonds and notes	\$ 253,203	AAA	0.68
Virginia Investment Pool – Bond Fund	19,318,787	AA+f/S1	1.83
Virginia Investment Pool – NAV Pool	<u>3,502,142</u>	AAAm	
Total investments	<u>\$ 23,074,132</u>		

* Average maturity in years

Cash and cash equivalents	\$ 6,628,072
Long-term certificates of deposit	<u>13,949,110</u>
Total deposits	<u>20,577,182</u>
Total deposits and investments	<u>\$ 43,651,314</u>

Reconciliation of deposits and investments to Exhibit 1:

Cash and cash equivalents, unrestricted	\$ 10,130,214
Investments	<u>33,521,100</u>
	<u>\$ 43,651,314</u>

Restricted assets

Cash and cash equivalents, restricted includes amounts which are set aside for the final payment of administrative fees under the refunded bonds. They are maintained in separate accounts.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 3. Accounts Receivable

Accounts receivable consisted of the following:

Billed	\$ 2,788,560
Unbilled	2,314,900
Contracts receivable	662,117
Other	24,816
	<u>\$ 5,790,393</u>

Note 4. Capital Assets

Capital asset activity for the year ended June 30, 2021 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets not being depreciated				
Land	\$ 6,802,818	\$ 33,569	\$ -	\$ 6,836,387
Construction in progress	14,718,739	15,040,764	9,500,243	20,259,260
Total capital assets, not being depreciated	<u>21,521,557</u>	<u>15,074,333</u>	<u>9,500,243</u>	<u>27,095,647</u>
Capital assets being depreciated				
Water source of supply	7,866,250	27,637	-	7,893,887
Water pumping	15,608,259	1,017,967	18,695	16,607,531
Sewage pumping	3,316,744	2,285,562	469,478	5,132,828
Water transmission and distribution	80,138,244	6,618,799	257,695	86,499,348
Sewage collection and transmission	83,732,329	6,942,728	345,986	90,329,071
General plant	10,484,365	682,174	167,981	10,998,558
Water rights	603,159	7,241	-	610,400
FWSA treatment plant rights	111,145,338	1,598,670	-	112,744,008
Total capital assets being depreciated	<u>312,894,688</u>	<u>19,180,778</u>	<u>1,259,835</u>	<u>330,815,631</u>
Less accumulated depreciation for:				
Other capital assets	91,249,617	5,995,161	1,069,730	96,175,048
Water rights	16,754	101,734	-	118,488
FWSA treatment plant rights	54,125,942	5,055,405	-	59,181,347
Total accumulated depreciation	<u>145,392,313</u>	<u>11,152,300</u>	<u>1,069,730</u>	<u>155,474,883</u>
Total capital assets being depreciated, net	<u>167,502,375</u>	<u>8,028,478</u>	<u>190,105</u>	<u>175,340,748</u>
Total capital assets, net	<u>\$ 189,023,932</u>	<u>\$ 23,102,811</u>	<u>\$ 9,690,348</u>	<u>\$ 202,436,395</u>

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 4. Capital Assets (Continued)

Frederick-Winchester Service Authority (FWSA) treatment plant rights

As described in Note 5, the Authority and the FWSA have entered into agreements for the Authority to operate certain wastewater treatment plants of the FWSA. The Authority is not authorized to hold legal title to these assets, and thus, the FWSA holds title to these assets. Through long-term contracts, the risks and benefits of operating and maintaining the assets have been transferred to the Authority, and represent intangible capital assets. The Authority is responsible for a portion of the debt incurred for these facilities.

During 2007, a developer contributed a \$4,500,000 wastewater treatment plant to the FWSA. Based on a 2001 agreement between the FWSA and the Authority, the Authority operates this plant, resulting in additional treatment plant rights. Ninety-five percent of availability fees collected for use of capacity for this system will be paid to the developer until certain capacity thresholds are met or 15 years after conveyance.

During 2008, the FWSA issued debt for the upgrade and expansion of the Parkins Mill Wastewater Treatment Plant. During 2010, this project was completed and the Authority assumed responsibility for the operations of this plant as well as the related debt service in the approximate amount of \$37,930,000.

During 2008 and 2009, the FWSA issued debt for the upgrade and expansion of the Opequon Water Reclamation Facility. During 2011, this project was completed and the Authority assumed responsibility for a portion of the related debt service in the approximate amount of \$25,230,000. During 2016, the FWSA issued new debt to refund a significant portion of the 2008 issuance. The Authority's responsibility for a portion of the new debt amounted to approximately \$2,400,000.

During 2015, the FWSA issued refunding debt to reduce future debt service requirements and the Authority assumed its responsibility for a portion of the related debt service in the approximate amount of \$7,840,000.

In November 2013, the Authority, along with the FWSA, the County of Frederick, and the City of Winchester, approved the Green Energy Project (the "Project") for the purpose of implementing a series of capacity and efficiency improvements to the Opequon Water Reclamation Facility. To finance this project, the FWSA authorized the issuance of \$53,000,000 in bonds. In late fiscal year 2017, the Project began accepting waste. The Authority has assumed responsibility for a portion of the related debt service in the approximate amount of \$25,092,500.

During 2021, the FWSA issued refunding debt to reduce future debt service requirements and the Authority assumed its responsibility for a portion of the related debt service in the approximate amount of \$14,231,000. This refunding resulted in an intangible asset to the Authority of \$1,598,670.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 5. Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Obligations payable – FWSA	\$ 62,431,429	\$ 14,230,670	\$ 16,405,995	\$ 60,256,104	\$ 4,075,123
Revenue bonds	13,882,940	3,442,436	1,596,002	15,729,374	1,599,771
Capital leases/other obligations	507,162	7,241	96,927	417,476	100,183
Issuance premiums	1,317,420	-	171,094	1,146,326	171,074
	<u>78,138,951</u>	<u>17,680,347</u>	<u>18,270,018</u>	<u>77,549,280</u>	<u>5,946,251</u>
Compensated absences	<u>967,855</u>	<u>349,142</u>	<u>415,074</u>	<u>901,923</u>	<u>631,346</u>
Total long-term liabilities	<u>\$ 79,106,836</u>	<u>\$ 18,029,489</u>	<u>\$ 18,685,092</u>	<u>\$ 78,451,203</u>	<u>\$ 6,577,497</u>

The annual requirements to amortize long-term debt and related interest are as follows:

Fiscal Year	Obligations Payable – FWSA		Revenue Bonds		Capital Leases/Other Obligations		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 4,075,123	\$ 1,714,592	\$ 1,599,771	\$ 473,939	\$ 100,183	\$ 15,684	\$ 5,775,077	\$ 2,204,215
2023	4,188,110	1,608,911	1,654,912	399,314	103,069	11,881	5,946,091	2,020,106
2024	4,317,170	1,474,483	1,089,292	332,837	105,712	8,054	5,512,174	1,815,374
2025	4,460,129	1,334,722	1,143,791	279,486	108,242	3,987	5,712,162	1,618,195
2026	4,603,557	1,187,189	1,203,413	224,515	270	1	5,807,240	1,411,705
2027-2031	21,214,040	3,996,805	3,545,954	495,638	-	-	24,759,994	4,492,443
2032-2036	10,399,005	1,847,802	1,077,046	222,376	-	-	11,476,051	2,070,178
2037-2040	6,998,970	335,710	972,759	62,694	-	-	7,971,729	398,404
	<u>\$ 60,256,104</u>	<u>\$ 13,500,214</u>	<u>\$ 12,286,938</u>	<u>\$ 2,490,799</u>	<u>\$ 417,476</u>	<u>\$ 39,607</u>	<u>\$ 72,960,518</u>	<u>\$ 16,030,620</u>

During 2021, the Authority entered into a Virginia Water Supply Revolving Fund loan, with a total obligation of \$35 million for the construction of the Opequon Water Treatment Plan. The loan is for a 20 year period with an interest rate of 1.15%. Interest will accrue during construction and will be come due in April 2023. Repayments will begin in October 2023. The total draw on the debt as of June 30, 2021 was \$3,442,436, which is not included in maturity schedule above.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 5. Long-Term Liabilities (Continued)

Details of long-term indebtedness are as follows:

	Issue Date	Maturity Date	Authorized and Issued	Interest Rate	Amount Outstanding
<u>Obligations Payable – FWSA</u>					
2010 FWSA Parkins Mill Expansion	03/01/2010	09/01/2029	\$ 37,930,386	2.52 %	\$ 18,975,124
2011 FWSA Opequon Facility Expansion II	03/01/2009	03/01/2031	12,613,293	2.65	7,354,550
2015 FWSA Refunding Debt	05/28/2015	10/01/2038	7,840,530	3.22-5.13	5,204,655
FWSA Series 2014A	05/07/2014	10/01/2038	15,055,000	3.13-4.83	8,865,000
FWSA Series 2014B	07/29/2014	10/01/2038	10,037,500	3.65-5.13	3,265,000
FWSA Series 2016B	07/27/2017	10/01/2038	2,402,640	2.71-5.13	2,361,105
FWSA 2021 Partial Refunding of Series 2014A	10/1/2021	4/1/2039	5,362,500	0.31-2.81	5,362,500
FWSA 2021 Partial Refunding of Series 2014B	10/1/2021	4/1/2039	6,612,500	0.31- 2.76	6,612,500
FWSA 2021 Partial Refunding of Series 2015A	10/1/2021	4/1/2039	2,255,670	0.31- 2.81	2,255,670
					<u>\$ 60,256,104</u>
<u>Revenue Bonds</u>					
Virginia Water Facilities Revolving Fund	03/16/2001	09/01/2021	\$ 649,352	1.50 %	\$ 19,122
Virginia Infrastructure Revenue Bonds	11/14/2010	10/01/2022	5,460,000	3.10-5.10	1,195,000
Virginia Water and Sewer Refunding Bonds	05/28/2015	10/01/2027	6,020,000	3.13-5.13	4,500,000
Virginia Infrastructure Refunding Bonds	11/18/2015	10/01/2028	4,045,000	3.08-5.13	2,760,000
VML/VACO Lease Revenue Refunding Bonds	6/18/2020	2/15/2040	4,001,000	2.72	3,812,816
VRA Virginia Water Supply Revolving Loan	3/1/2021	2/28/2041	3,442,437	1.15	3,442,436
					<u>\$ 15,729,374</u>
<u>Capital Lease/Other Obligations</u>					
Water rights agreement	06/09/2020	05/05/2025	603,159	3.75 %	401,653
Lease for equipment	11/01/2017	02/01/2023	8,450	4.89	2,638
Lease for equipment	02/01/2019	05/01/2024	6,000	4.62	3,323
Lease for equipment	12/01/2019	02/01/2025	5,245	4.69	3,717
Lease for equipment	9/1/2020	8/31/2025	7,241	4.50	6,145
					<u>\$ 417,476</u>

See Note 10 for additional details regarding the obligation for water rights.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 5. Long-Term Liabilities (Continued)

Prior defeasance of debt

In prior years, the Authority defeased certain outstanding revenue bonds payable. The proceeds were placed in trust to fund all future debt service payments. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the Authority's financial statements. At June 30, 2021, the following bonds are considered defeased:

	Beginning Balance	Increases	Decreases	Ending Balance
VPFP Series 2005C	\$ 3,455,000	\$ -	\$ 315,000	\$ 3,140,000
VPFP Series 2007B	5,275,000	-	560,000	4,715,000
2010 Recovery Zone	3,895,000	-	140,000	3,755,000
	<u>\$ 12,625,000</u>	<u>\$ -</u>	<u>\$ 1,015,000</u>	<u>\$ 11,610,000</u>

FWSA obligations

The Authority and the FWSA have entered multiple agreements for the Authority to operate certain sewage treatment facilities owned by the FWSA (See Note 4).

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 6. Defined Benefit Pension Plan

Plan Description

All full-time, salaried permanent employees of the Authority, (the “Political Subdivision”) are automatically covered by the VRS Retirement Plan upon employment. This multi-employer agent plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at

- <https://www.varetire.org/members/benefits/defined-benefit/plan1.asp>,
- <https://www.varetire.org/members/benefits/defined-benefit/plan2.asp>,
- <https://www.varetirement.org/hybrid.html>.

Employees Covered by Benefit Terms

As of the June 30, 2019 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	Number
Inactive members or their beneficiaries currently receiving benefits	24
Inactive members:	
Vested inactive members	8
Non-vested inactive members	8
Inactive members active elsewhere in VRS	2
Total inactive members	18
Active members	71
Total covered employees	113

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 6. Defined Benefit Pension Plan (Continued)

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The political subdivision's contractually required contribution rate for the year ended June 30, 2021 was 5.56% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2019.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the political subdivision were \$209,822 and \$170,565 for the years ended June 30, 2021 and 2020, respectively.

Net Pension Liability

The net pension liability is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For political subdivisions, the net pension liability was measured as of June 30, 2020. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2019 rolled forward to the measurement date of June 30, 2020.

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 6. Defined Benefit Pension Plan (Continued)

Actuarial Assumptions – General Employees

The total pension liability for General Employees in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2019, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020.

Inflation	2.50%
General Employees – Salary increases, including inflation	3.50 – 5.35%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation*

- * Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment rate for GASB purposes of slightly more than the assumed 6.75%. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be 6.75% to simplify preparation of pension liabilities.

Mortality rates: General employees – 15 to 20% of deaths are assumed to be service related. Mortality is projected using the applicable RP-2014 Mortality Table Projected to 2020 with various set backs or set forwards for both males and females.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study are as follows:

General Employees – Largest 10 – Non-Hazardous Duty and All Others (Non 10 Largest): Update mortality table; lowered retirement rates at older ages, changed final retirement from 70 to 75; adjusted withdrawal rates to better fit experience at each year age and service through 9 years of service; lowered disability rates, no change to salary scale, increased rate of line of duty disability from 14% to 20% (Largest 10) or 15% (All Others), and decreased discount rate from 7.00% to 6.75%.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 6. Defined Benefit Pension Plan (Continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
Public Equity	34.00 %	4.65 %	1.58 %
Fixed Income	15.00	0.46	0.07
Credit Strategies	14.00	5.38	0.75
Real Assets	14.00	5.01	0.70
Private Equity	14.00	8.34	1.17
MAPS – Multi-Asset Public Strategies	6.00	3.04	0.18
PIP – Private Investment Partnership	3.00	6.49	0.19
Total	100.00 %		4.64 %
	Inflation		2.50 %
	*Expected arithmetic nominal return		7.14 %

- * The above allocation provides for a one-year return of 7.14%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations, provide a median return of 6.81%.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 6. Defined Benefit Pension Plan (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions, political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2020, the alternate rate was the employer contribution rate used in the FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2017 actuarial valuations, whichever is greater. From July 1, 2020 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) – (b)
Balances at June 30, 2019	\$ 11,363,542	\$ 10,825,199	\$ 538,343
Changes for the year:			
Service cost	349,576	-	349,576
Interest	748,260	-	748,260
Differences between expected and actual experience	136,443	-	136,443
Contributions – employer	-	170,565	(170,565)
Contributions – employee	-	186,671	(186,671)
Net investment income	-	204,952	(204,952)
Benefit payments, including refunds of employee contributions	(556,410)	(556,410)	-
Administrative expenses	-	(7,034)	7,034
Other changes	-	(244)	244
Net changes	677,869	(1,500)	679,369
Balances at June 30, 2020	\$ 12,041,411	\$ 10,823,699	\$ 1,217,712

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 6. Defined Benefit Pension Plan (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the political subdivision using the discount rate of 6.75%, as well as what the political subdivision's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	<u>1.00% Decrease (5.75%)</u>	<u>Current Discount Rate (6.75%)</u>	<u>1.00% Increase (7.75%)</u>
Political subdivision's net pension liability	\$ 2,649,077	\$ 1,217,712	\$ 20,530

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2021, the political subdivision recognized pension expense of \$202,045. At June 30, 2021, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 174,167	\$ 148,161
Changes of assumptions	185,731	50,876
Net difference between projected and actual earnings on pension plan investments	324,961	-
Employer contributions subsequent to the measurement date	<u>209,822</u>	<u>-</u>
Total	<u>\$ 894,681</u>	<u>\$ 199,037</u>

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 6. Defined Benefit Pension Plan (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The \$209,822 reported deferred outflows of resources related to pensions resulting from the Political Subdivision's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Increase (Reduction) to Pension Expense
2022	\$ (16,861)
2023	149,184
2024	213,289
2025	138,857
2026	1,353
Thereafter	-

Pension Plan Data

Information about the VRS Political Subdivision Retirement Plans is also available in the separately issued VRS 2020 Comprehensive Annual Financial Report (ACFR). A copy of the 2020 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf> or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 7. Other Postemployment Benefits Liability – Virginia Retirement System Plans

In addition to their participation in the pension plans offered through the Virginia Retirement System (VRS), the Authority also participates in various cost-sharing and agent multi-employer other postemployment benefit plans, described as follows.

Plan Descriptions

Group Life Insurance Program

All full-time teachers and employees of political subdivisions are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment.

In addition to the Basic Group Life Insurance Benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

Specific information for the GLI is available at <https://www.varetire.org/members/benefits/life-insurance/basic-group-life-insurance.asp>

The GLI plan is administered by the VRS, along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia. This plan is considered a multiple employer, cost sharing plan.

General Employee Health Insurance Credit Program

The General Employee Health Insurance Credit Program (HIC) is available for all full time, salaried employees of local government entities other than Teachers. The General Employee HIC is considered a multi-employer agent plan. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

Specific information about the HIC is available at <https://www.varetire.org/retirees/insurance/healthinscredit/index.asp>

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 7. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

Plan Descriptions (Continued)

General Employee Health Insurance Credit Program (Continued)

As of the June 30, 2019 actuarial valuation, the following employees were covered by the benefit terms of the General Employee Health Insurance Credit Program:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	<u>11</u>
Active members	<u>71</u>
Total covered employees	<u><u>82</u></u>

Contributions

Contributions to the VRS OPEB programs were based on actuarially determined rates from actuarial valuations as of June 30, 2019. The actuarially determined rates were expected to finance the cost of benefits earned by employees during the year, with an additional amount to fund any unfunded accrued liability. Specific details related to the contributions for the VRS OPEB programs are as follows:

Group Life Insurance Program

Governed by:	<i>Code of Virginia 51.1-506 and 51.1-508 and may be impacted as a result of funding provided to school divisions and governmental agencies by the Virginia General Assembly.</i>
Total rate:	1.34% of covered employee compensation. Rate allocated 60/40; 0.80% employee and 0.54% employer. Employers may elect to pay all or part of the employee contribution.
June 30, 2021 Contribution	\$23,005
June 30, 2020 Contribution	\$20,304

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 7. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

Contributions (Continued)

General Employee Health Insurance Credit Program

Governed by:	<i>Code of Virginia</i> 51.1-1402(E) and may be impacted as a result of funding provided to governmental agencies by the Virginia General Assembly.
Total rate:	0.14% of covered compensation.
June 30, 2021 Contribution	\$5,925
June 30, 2020 Contribution	\$5,485

OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB

The net OPEB liabilities were measured as of June 30, 2020 and the total OPEB liabilities used to calculate the net OPEB liabilities were determined by actuarial valuations performed as of June 30, 2019 and rolled forward to the measurement date of June 30, 2020. The covered employer's proportion of the net OPEB liabilities were based on the covered employer's actuarially determined employer contributions for the year ended June 30, 2020 relative to the total of the actuarially determined employer contributions for all participating employers.

Group Life Insurance Program

June 30, 2021 proportionate share of liability	\$317,747
June 30, 2020 proportion	0.01904%
June 30, 2019 proportion	0.01908%
June 30, 2021 expense	\$17,469

Since there was a change in proportionate share between measurement dates, a portion of the OPEB expense above was related to deferred amount from changes in proportion.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 7. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)

General Employee Health Insurance Credit Program

Changes in net OPEB liability of the General Employee Health Insurance Credit Program were as follows:

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) – (b)
Balances at June 30, 2019	\$ 110,678	\$ 74,991	\$ 35,687
Changes for the year:			
Service cost	2,632	-	2,632
Interest	7,298	-	7,298
Differences between expected and actual experience	(8,249)	-	(8,249)
Contributions – employer	-	5,485	(5,485)
Net investment income	-	1,504	(1,504)
Benefit payments, including refunds of employee contributions	(5,131)	(5,131)	-
Administrative expenses	-	(147)	147
Other changes	-	(1)	1
Net changes	(3,450)	1,710	5,160
Balances at June 30, 2020	\$ 107,228	\$ 76,701	\$ 30,527

In addition, for the year ended June 30, 2021, the Authority recognized OPEB expense of \$4,440 related to the General Employee Health Insurance Credit Program.

(Continued)

FREDERICK WATER

NOTES TO FINANCIAL STATEMENTS

June 30, 2021

Note 7. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)

At June 30, 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program OPEB from the following sources.

Group Life Insurance Program

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 20,381	\$ 2,854
Changes of assumptions	15,891	6,635
Net difference between projected and actual earnings on OPEB plan investments	9,545	-
Changes in proportionate share	15,567	510
Employer contributions subsequent to the measurement date	23,005	-
Total	<u>\$ 84,389</u>	<u>\$ 9,999</u>

At June 30, 2021, the political subdivision reported deferred outflows of resources and deferred inflows of resources related to the General Employee Health Insurance Credit Program OPEB from the following sources:

General Employee Health Insurance Credit Program

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,297	\$ 7,062
Changes of assumptions	1,789	1,731
Net difference between projected and actual earnings on OPEB plan investments	2,476	-
Employer contributions subsequent to the measurement date	5,925	-
Total	<u>\$ 12,487</u>	<u>\$ 8,793</u>

The deferred outflows of resources related to OPEB resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 7. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

OPEB Liabilities, OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)

Group Life Insurance Program

Year Ended June 30,	Increase (Reduction) to OPEB Expense
2022	\$ 10,138
2023	12,833
2024	13,933
2025	11,661
2026	2,659
Thereafter	161

General Employee Health Insurance Credit Program

Year Ending June 30,	Increase (Reduction) to OPEB Expense
2022	\$ (570)
2023	(25)
2024	-
2025	286
2026	(795)
Thereafter	(1,127)

Actuarial Assumptions and Other Inputs

The total OPEB liability was determined using the following assumptions based on an actuarial valuation date of June 30, 2019, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2020:

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 7. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

Actuarial Assumptions and Other Inputs (Continued)

Inflation	2.50%
Salary increases, including inflation:	
• Locality- general employees	3.50 – 5.35%
Investment rate of return, net of expenses, including inflation*	GLI & HIC: 6.75%

- * Administrative expenses as a percent of the market value of assets for the last experience study were found to be approximately 0.06% of the market assets for all of the VRS plans. This would provide an assumed investment rate for GASB purposes of slightly more than the assumed percent above. However, since the difference was minimal, and a more conservative 6.75% investment return assumption provided a projected plan net position that exceeded the projected benefit payments, the long-term expected rate of return on investments was assumed to be the percent noted above to simplify preparation of OPEB liabilities.

Mortality rates used for the various VRS OPEB plans are the same as those used for the actuarial valuations of the VRS pension plans. The mortality rates are discussed in detail at Note 6.

Net OPEB Liabilities

The net OPEB liabilities represent each program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2020, net OPEB liability amounts for the various VRS OPEB programs are as follows (amounts expressed in thousands):

	Group Life Insurance Program
Total OPEB Liability	\$ 3,523,937
Plan fiduciary net position	\$ 1,855,102
Employers' net OPEB liability (asset)	\$ 1,668,835
Plan fiduciary net position as a percentage of total OPEB liability	52.64%

The total liability is calculated by the VRS actuary and each plan's fiduciary net position is reported in the VRS financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the VRS notes to the financial statements and required supplementary information.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 7. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

Long-Term Expected Rate of Return

Group Life Insurance and Health Insurance Credit Programs

The long-term expected rate of return on VRS investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Target Allocation</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted Average Long-Term Expected Rate of Return</u>
Public Equity	34.00 %	4.65 %	1.58 %
Fixed Income	15.00	0.46	0.07
Credit Strategies	14.00	5.38	0.75
Real Assets	14.00	5.01	0.70
Private Equity	14.00	8.34	1.17
MAPS – Multi-Asset Public Strategies	6.00	3.04	0.18
PIP – Private Investment Partnership	3.00	6.49	0.19
Total	100.00 %		4.64 %
Inflation		2.50 %	
*Expected arithmetic nominal return		7.14 %	

- * The above allocation provides for a one-year return of 7.17%. However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected rate of return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.11%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of 6.75% which is roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation. More recent capital market assumptions compiled for the FY2020 actuarial valuations provide a median return of 6.81%.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 7. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

Discount Rate

The discount rate used to measure the GLI and HIC OPEB liabilities was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2020, the rate contributed by the employer for the OPEB liabilities will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2020 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liabilities of the Authority, as well as what the Authority's net OPEB liabilities would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	1.00% Decrease (5.75%)	Current Discount Rate (6.75%)	1.00% Increase (7.75%)
GLI Net OPEB liability	\$ 417,703	\$ 317,747	\$ 236,574
General Employee HIC Net OPEB Liability	\$ 41,547	\$ 30,527	\$ 21,111

OPEB Plan Fiduciary Net Position

Information about the various VRS OPEB plan fiduciary net position is available in the separately issued VRS 2020 Comprehensive Annual Financial Report (ACFR). A copy of the 2020 VRS CAFR may be downloaded from the VRS website at <http://www.varetire.org/Pdf/Publications/2020-annual-report.pdf>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 7. Other Postemployment Benefits Liability – Virginia Retirement System Plans (Continued)

Summary of Other Postemployment Benefit Elements

Deferred outflows of resources - OPEB	
Differences between expected and actual experience	
VRS- Group Life Insurance	\$ 20,381
VRS- General Employee Health Insurance Credit Program	2,297
Changes in proportion	
VRS- Group Life Insurance	15,567
Employer contributions subsequent to the measurement date	
VRS- Group Life Insurance	23,005
VRS- General Employee Health Insurance Credit Program	5,925
Net difference between projected and actual earnings on plan investments	
VRS- Group Life Insurance	9,545
VRS- General Employee Health Insurance Credit Program	2,476
Changes of assumptions	
VRS- Group Life Insurance	15,891
VRS- General Employee Health Insurance Credit Program	1,789
Total deferred outflows of resources - OPEB	<u>\$ 96,876</u>
Net OPEB liability	
VRS- Group Life Insurance	\$ 317,747
VRS- General Employee Health Insurance Credit Program	30,527
Total net OPEB liability	<u>\$ 348,274</u>
Deferred inflows of resources - OPEB	
Differences between expected and actual experience	
VRS- Group Life Insurance	\$ 2,854
VRS- General Employee Health Insurance Credit Program	7,062
Changes in proportion	
VRS- Group Life Insurance	510
Changes of assumptions	
VRS- Group Life Insurance	6,635
VRS- General Employee Health Insurance Credit Program	1,731
Total deferred inflows of resources – OPEB	<u>\$ 18,792</u>
OPEB Expense	
VRS- Group Life Insurance	\$ 17,469
VRS- General Employee Health Insurance Credit Program	4,440
Total OPEB Expense	<u>\$ 21,909</u>

(Continued)

FREDERICK WATER

NOTES TO FINANCIAL STATEMENTS

June 30, 2021

Note 8. Water Contracts

The Authority obtains water from the City of Winchester under a 1971 contract most recently amended in 2002. The amended contract expires April 30, 2022, and includes rate adjustments, subject to certain limitations. Purchases amounted to \$1,340,376 for 2021.

Note 9. Risk Management

The Authority is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Authority participates with other localities in the Virginia Association of Counties Liability Pool, a public entity risk pool for its coverage of general liability, auto insurance, and workers' compensation. Each member of this risk pool jointly and severally agrees to assume, pay, and discharge any liability. The Authority pays the contributions and assessments based upon classification and rates into a designated cash reserve fund out of which expenses of the pool, claims and awards are to be paid. In the event of a loss deficit and depletion of all available excess insurance, the pool may assess all members in the proportion in which the premium of each bears to the total premiums of all members in the year in which such deficit occurs. The Authority carries commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial coverage in the past three years and there have not been any significant reductions in coverage from the previous year.

Note 10. Commitments and Contingencies

Availability Agreements

The Authority has entered various agreements to provide availability to water and sewer systems. Fees collected in exchange for these contracts are unearned until the availability is provided.

Federal and state-assisted programs

The Authority has received proceeds from a federal grant program. Periodic audits of this grant is required and certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such audits could result in the refund of grant monies to the grantor agencies. Management believes any required refunds will be immaterial. Based on past experience, no provision has been made in the accompanying financial statements for the refund of grant monies.

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 10. Commitments and Contingencies (Continued)

Settlement and Lease Agreements

During 2020, the Authority entered into a new agreement with an entity to lease quarry pits, land on which the James T. Anderson Water Treatment Plant is located, various wells, and land associated with a water tank, collectively referred to as the “Northern Lease.” The initial term of the agreement is for a period of six years commencing May 1, 2020 and expiring April 30, 2026, with annual rent of \$110,000 per year. The agreement can be extended for an additional six years with a starting lease rate of \$130,000, increasing annually at a rate of three percent. The Authority has recorded an intangible asset related to the initial term of the agreement and a corresponding liability, as disclosed in Note 5.

Grant In Aid Construction Agreement

In accordance with an October 2018 agreement, in exchange for Graystone Corporation and Stephenson Associates completing construction of a sewer facility, the Authority is required to contribute 37.5% of the cost of the facility, with a cap of \$1,500,000. As the Authority collects sewer availability fees for new connections using these facilities, it will reimburse Graystone with quarterly payments of 90% of the connection payments received. Payments are to not exceed the Authority’s contribution, and will cease after ten years and three months from completion of the facility. The Bill of Sale and Affidavit and Waiver of Lien documents related to this agreement were received October 5, 2020, and were executed by the Board on October 20, 2020. The Authority took legal possession of its portion of the improvements totaling \$1,500,000 and has recorded an asset for this amount. The remaining liability at June 30, 2021 amounts to \$935,402.

Litigation

The Authority is the defendant in a lawsuit relating to a claim with the developer seeking reimbursement for the costs of a water line upgrade it performed, as well as challenging the methodology the Authority uses to derive its availability fees. A partial summary judgment was reached dismissing the claims challenging the methodology the Authority uses to derive its availability fees. The Authority has filed counterclaims against the developer. The developer’s claim relating to the installation of the water line upgrade, and the Authority’s counterclaims have been set for trial beginning on April 25, 2022. Management and legal counsel are of the opinion that an outcome of the case cannot be reasonably determined.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 10. Commitments and Contingencies (Continued)

Construction Commitments

The Authority has active construction projects related to various items. At year end, commitments with contractors on the projects are as follows:

	<u>Total Contracts</u>	<u>Total Payments</u>	<u>Future Amounts to be Expended</u>
OWSP- Water Treatment Plant- Pipeline	\$ 31,863,553	\$ 5,526,607	\$ 26,336,946
OWSP- Quarry Intake	<u>12,399,250</u>	<u>3,028,039</u>	<u>9,371,211</u>
Total	<u>\$ 44,262,803</u>	<u>\$ 8,554,646</u>	<u>\$ 35,708,157</u>

Note 11. COVID-19 Impact

On January 30, 2020, the World Health Organization (“WHO”) announced a global health emergency because of a new strain of coronavirus (the “COVID-19 outbreak”) and the risks to the international community as the virus spreads globally beyond its point of origin. In March 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally.

The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude the pandemic will have on the Authority’s financial condition, liquidity, and future results of operations. Management is actively monitoring the impact of the global situation on its financial condition, liquidity, operations, suppliers, industry, and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the Authority is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition, or liquidity for fiscal year 2022.

Note 12. New Accounting Standards

The Governmental Accounting Standards Board (GASB) has issued the following Statements which are not yet effective. The effective dates below are updated based on **Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*** due to the COVID-19 pandemic.

(Continued)

FREDERICK WATER
NOTES TO FINANCIAL STATEMENTS
June 30, 2021

Note 12. New Accounting Standards (Continued)

In June 2017, The GASB issued **Statement No. 87, *Leases***. This Statement establishes standards of accounting and financial reporting for leases by lessees and lessors. The requirements of this Statement are effective for fiscal years beginning after June 15, 2021.

In January 2020, the GASB issued **Statement No. 92, *Omnibus***. This Statement enhances comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. Certain requirements of this Statement are effective immediately and others for reporting periods beginning after June 15, 2021.

In March 2020, the GASB issued **Statement No. 93, *Replacement of Interbank Offered Rates***. This Statement addresses accounting and financial reporting implications that result from the replacement of an IBOR. The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2022. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2021.

In March 2020, the GASB issued **Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements***. This Statement improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

In May 2020, the GASB issued **Statement No. 96, *Subscription-Based Information Technology Arrangements***. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

In June 2020, the GASB issued **Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an Amendment of GASB Statements No. 14 and No. 84, and a Supersession of GASB Statement No. 32***. This Statement provides a more consistent financial reporting of defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans, while mitigating the costs associated with reporting those plans. Certain requirements of this Statement are effective immediately and others for reporting periods beginning after June 15, 2021.

Management has not determined the effects these new GASB Statements may have on prospective financial statements.

**REQUIRED
SUPPLEMENTARY INFORMATION**

FREDERICK WATER

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
June 30, 2021

	Plan Year Ended June 30,						
	2020	2019	2018	2017	2016	2015	2014
Total Pension Liability							
Service cost	\$ 349,576	\$ 326,178	\$ 317,218	\$ 318,484	\$ 294,234	\$ 287,609	\$ 286,002
Interest on total pension liability	748,260	709,818	680,160	675,153	651,099	643,148	610,394
Difference between expected and actual experience	136,443	106,510	(125,527)	(282,765)	(159,986)	(383,245)	-
Changes of assumptions	-	305,557	-	(196,240)	-	-	-
Benefit payments, including refunds of employee contributions	(556,410)	(449,563)	(446,768)	(439,431)	(444,009)	(423,840)	(433,133)
Net change in total pension liability	677,869	998,500	425,083	75,201	341,338	123,672	463,263
Total pension liability – beginning	11,363,542	10,365,042	9,939,959	9,864,758	9,523,420	9,399,748	8,936,485
Total pension liability – ending	12,041,411	11,363,542	10,365,042	9,939,959	9,864,758	9,523,420	9,399,748
Plan Fiduciary Net Position							
Contributions – employer	170,565	166,328	221,893	211,875	281,381	267,322	277,708
Contributions – employee	186,671	178,102	171,738	161,565	150,593	143,454	138,417
Net investment income	204,952	685,645	710,922	1,053,419	151,265	374,931	1,112,963
Benefit payments, including refunds of employee contributions	(556,410)	(449,563)	(446,768)	(439,431)	(444,009)	(423,840)	(433,133)
Administrative expenses	(7,034)	(6,721)	(6,065)	(6,035)	(5,224)	(5,062)	(5,963)
Other	(244)	(432)	(636)	(938)	(63)	(77)	58
Net change in plan fiduciary net position	(1,500)	573,359	651,084	980,455	133,943	356,728	1,090,050
Plan fiduciary net position – beginning	10,825,199	10,251,840	9,600,756	8,620,301	8,486,358	8,129,630	7,039,580
Plan fiduciary net position – ending	10,823,699	10,825,199	10,251,840	9,600,756	8,620,301	8,486,358	8,129,630
Net pension liability – ending	\$ 1,217,712	\$ 538,343	\$ 113,202	\$ 339,203	\$ 1,244,457	\$ 1,037,062	\$ 1,270,118
Plan fiduciary net position as a percentage of total pension liability	90%	95%	99%	97%	87%	89%	86%
Covered payroll	\$ 3,918,606	\$ 3,736,155	\$ 3,581,847	\$ 3,322,990	\$ 3,068,409	\$ 2,891,892	\$ 2,780,545
Net pension liability as a percentage of covered payroll	31%	14%	3%	10%	41%	36%	46%

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year - i.e., plan year 2014 was presented in the entity's fiscal year 2015 financial report.

This schedule is intended to show information for 10 years. Since fiscal year 2015 (plan year 2014) was the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

The Notes to Required supplementary Information are an integral part of this schedule.

FREDERICK WATER

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PENSION CONTRIBUTIONS
June 30, 2021

Entity Fiscal Year Ended June 30,	Actuarially Determined Contribution	Contributions in Relation to Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2021	\$ 209,822	\$ 209,822	\$ -	\$ 4,232,488	4.96 %
2020	170,565	170,565	-	3,918,606	4.35
2019	166,328	166,328	-	3,736,155	4.45
2018	221,893	221,893	-	3,581,847	6.19
2017	211,875	211,875	-	3,322,990	6.38
2016	281,381	281,381	-	3,068,409	9.17
2015	267,322	267,322	-	2,891,892	9.24

Schedule is intended to show information for 10 years. Since 2015 was the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

The covered payroll amounts above are for the Authority's fiscal year - i.e., the covered payroll on which required contributions were based for the same year.

FREDERICK WATER

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS

June 30, 2021

VRS Health Insurance Credit – General Employees	Plan Year Ended June 30,			
	2020	2019	2018	2017
Total OPEB Liability				
Service cost	\$ 2,632	\$ 2,523	\$ 2,546	\$ 2,588
Interest on total OPEB liability	7,298	7,012	6,546	6,514
Difference between expected and actual experience	(8,249)	839	3,032	-
Changes of assumptions	-	2,535	-	(3,883)
Benefit payments	(5,131)	(4,815)	(6,102)	(3,422)
Net change in total OPEB liability	(3,450)	8,094	6,022	1,797
Total OPEB liability – beginning	110,678	102,584	96,562	94,765
Total OPEB liability – ending	107,228	110,678	102,584	96,562
Plan Fiduciary Net Position				
Contributions – employer	5,485	5,230	5,014	4,652
Net investment income	1,504	4,559	4,746	6,878
Benefit payments	(5,131)	(4,815)	(6,102)	(3,422)
Administrative expenses	(147)	(100)	(111)	(114)
Other	(1)	(6)	(343)	343
Net change in plan fiduciary net position	1,710	4,868	3,204	8,337
Plan fiduciary net position – beginning	74,991	70,123	66,919	58,582
Plan fiduciary net position – ending	76,701	74,991	70,123	66,919
Net OPEB liability – ending	\$ 30,527	\$ 35,687	\$ 32,461	\$ 29,643
Plan fiduciary net position as a percentage of total OPEB liability	72%	68%	68%	69%
Covered payroll	\$ 3,918,606	\$ 3,739,485	\$ 3,581,847	\$ 3,322,990
Net OPEB liability as a percentage of covered payroll	1%	1%	1%	1%

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year – i.e., plan year 2018 was presented in the entity's fiscal year 2019 financial report.

This schedule is intended to show information for 10 years. Since fiscal year 2018 (plan year 2017) is the first year for this presentation, no earlier data is available. Additional years will be included as they become available.

FREDERICK WATER

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF EMPLOYER'S SHARE OF NET OPEB LIABILITY
June 30, 2021

Plan Year Ended June 30,	Employer's Proportion of the Net OPEB Liability (Asset)	Employer's Proportionate Share of the Net OPEB Liability (Asset)	Employer's Covered Payroll	Employer's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
Virginia Retirement System – Group Life Insurance – General Employees					
2020	0.01904 %	\$ 317,747	\$ 3,918,606	8.11 %	52.00 %
2019	0.01908	310,482	3,739,485	8.30	52.00
2018	0.01884	287,000	3,581,847	8.01	51.22
2017	0.01805	272,000	3,322,990	8.19	48.86

The plan years above are reported in the entity's financial statements in the fiscal year following the plan year – e.g., plan year 2018 information was presented in the entity's fiscal year 2019 financial report.

Schedule is intended to show information for 10 years. Since 2018 was the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

FREDERICK WATER

REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF OPEB CONTRIBUTIONS
June 30, 2021

Entity Fiscal Year Ended June 30,	Contractually Required Contribution	Contributions in Relation to Contractually Required Contribution	Contribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a Percentage of Covered Payroll
VRS Health Insurance Credit – General Employees					
2021	\$ 5,925	\$ 5,925	\$ -	\$ 4,260,211	0.14 %
2020	5,485	5,485	-	3,918,606	0.14
2019	5,230	5,230	-	3,739,485	0.14
2018	5,014	5,014	-	3,581,847	0.14
VRS Group Life Insurance – General Employees					
2021	\$ 23,005	\$ 23,005	\$ -	\$ 4,260,211	0.54
2020	20,304	20,304	-	3,918,606	0.52
2019	19,445	19,445	-	3,739,485	0.52
2018	18,626	18,626	-	3,581,847	0.52

Schedule is intended to show information for 10 years. Since 2018 was the first year for this presentation, no earlier data is available. However, additional years will be included as they become available.

The covered payroll amounts above are for the Authority's fiscal year – i.e., the covered payroll on which required contributions were based for the same year.

FREDERICK WATER

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2021

Note 1. Changes of Benefit Terms

Pension

There have been no actuarially material changes to the Virginia Retirement System (System) benefit provisions since the prior actuarial valuation.

Other Postemployment Benefits (OPEB)

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Note 2. Changes of Assumptions

The actuarial assumptions used in the June 30, 2018, valuation were based on the results of an actuarial experience study for the period from July 1, 2012, through June 30, 2016, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Largest 10 – Non-Hazardous Duty:

- Update mortality table to RP-2014 projected to 2020
- Lowered rates at older ages and extended final retirement age from 70 to 75
- Update withdrawal rates to better fit experience at each age and service year
- Lowered rates of disability retirement
- No changes to salary rates
- Increase Line of Duty Disability rates from 14% to 20%
- Decrease discount rate from 7.00% to 6.75%
- Applicable to: Pension, GLI OPEB, and HIC OPEB

All Others (Non 10 Largest) – Non-Hazardous Duty:

- Update mortality table to RP-2014 projected to 2020
- Lowered rates of retirement at older ages and changed final retirement from 70 to 75
- Update withdrawal rates to better fit experience at each age and service year
- Lowered disability rates
- No changes to salary rates
- Increased Line of Duty disability rate from 14% to 15%
- Decreased discount rate from 7.00% to 6.75%
- Applicable to: Pension, GLI OPEB, and HIC OPEB

STATISTICAL SECTION

The statistical section of the Authority's financial report presents detailed information as a context for understanding what the information presented in the financial statements, note disclosures and required supplementary information say about the Authority's overall financial health. This information has not been audited by the independent auditor.

Contents

Debt Capacity

Table 1

This schedule presents information to help the reader assess the affordability of the Authority's current level of outstanding debt and the Authority's ability to issue additional debt in the future.

Sources: Unless otherwise noted, the information in these schedules is derived from the Financial Report for the relevant year.

FREDERICK WATER
PLEDGED-REVENUE COVERAGE
Last Ten Fiscal Years

Table 1

Fiscal Year	Gross Revenues		Less: Operating Expenses		Net Available Revenues For Debt	Debt Service including FWSA		Coverage
						Principal	Interest	
2012	\$	19,095,503	\$	8,995,605	\$ 10,099,898	\$ 5,337,050	\$ 3,609,318	1.13
2013		21,512,426		9,079,261	12,433,165	5,906,181	3,480,449	1.32
2014		22,089,931		10,333,119	11,756,812	5,200,070	3,186,630	1.40
2015		23,370,533		11,437,995	11,932,538	5,431,404	2,942,253	1.43
2016		25,456,411		12,811,269	12,645,142	5,054,891	2,667,292	1.64
2017		27,283,489		14,459,824	12,823,665	6,822,919	2,790,391	1.33
2018		32,388,528		16,415,262	15,973,266	4,807,438	3,171,744	2.00
2019		37,893,167		15,173,829	22,719,338	5,088,646	3,007,911	2.81
2020		39,044,340		15,978,975	23,065,365	5,525,701	2,837,485	2.76
2021		39,505,820		14,053,931	25,451,889	5,466,924	2,584,532	3.16

Details regarding Frederick Water's outstanding debt can be found in the notes to the financial statements. Gross revenues include operating revenues, interest and investment earnings and availability fees. Operating expenses do not include depreciation or amortization.

COMPLIANCE SECTION



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

To the Board of Directors
Frederick Water
Winchester, Virginia

We have audited, in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of Frederick Water (the "Authority"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated October 13, 2021.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. **Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.**

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. **The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.**

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Brown, Edwards & Company, L.L.P.

CERTIFIED PUBLIC ACCOUNTANTS

Harrisonburg, Virginia
October 13, 2021



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR
PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY
THE UNIFORM GUIDANCE**

To the Board of Directors
Frederick Water
Winchester, Virginia

Report on Compliance for Each Major Federal Program

We have audited Frederick Water's (the "Authority"), compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended June 30, 2021. The Authority's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, the terms, and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Authority's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

Report on Compliance for Each Major Federal Program (Continued)

Auditor's Responsibility (Continued)

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

Opinion on Each Major Federal Program

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2021.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs as item 2021-001. Our opinion on this major federal program is not modified with respect to these matters.

The Authority's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The Authority's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion the response.

Report on Internal Control over Compliance

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. **We did not identify any deficiencies in internal control over compliance that we consider to be material weakness. However, material weaknesses may exist that have not been identified.**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Brown, Edwards & Company, L.L.P.

CERTIFIED PUBLIC ACCOUNTANTS

Harrisonburg, Virginia
October 13, 2021

FREDERICK WATER
SUMMARY OF COMPLIANCE MATTERS
June 30, 2021

As more fully described in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, we performed tests of the Authority's compliance with certain provisions of laws, regulations, contracts, and grants shown below:

STATE COMPLIANCE MATTERS

Code of Virginia:

Cash and Investment Laws
Conflicts of Interest Act
Debt Provisions
Local Retirement Systems
Procurement Laws
Uniform Disposition of Unclaimed Property Act

FEDERAL COMPLIANCE MATTERS

Compliance Supplement for Single Audits of State and Local Governments

Provisions and conditions of agreements related to federal program selected for testing.

FREDERICK WATER
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
June 30, 2021

A. SUMMARY OF AUDITOR'S RESULTS

1. The auditor's report expresses an **unmodified opinion** on the financial statement.
2. **No significant deficiencies** relating to the audit of the financial statement were reported in the Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. **No instances of noncompliance** material to the financial statements were disclosed.
4. **No significant deficiencies** relating to the audit of the major federal award programs were reported in the Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance.
5. The auditor's report on compliance for the major federal award programs expresses **an unmodified opinion**.
6. The audit disclosed **one audit finding relating to the major program**.
7. The program tested as major was:

Name of Program	Assistance Listing #
Capitalization Grants for Drinking Water State Revolving Funds	66.468

8. The threshold for distinguishing Type A and B programs was \$750,000.
9. The Authority was **not** determined to be a **low-risk auditee**.

FREDERICK WATER
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
June 30, 2021

B. FINDINGS – FINANCIAL STATEMENT AUDIT - NONE

C. FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAM AUDIT

2021-001: Capitalization Grants for Drinking Water State Revolving Loan, AL# 66.468, Procurement Policies and Procedures

Condition:

The Authority does not have complete, written procurement policies that are in compliance with the standards required by the Uniform Guidance (2 CFR Part 200).

Criteria:

Under the Uniform Guidance, all entities are required to have written procurement policies that conform to applicable Federal laws, regulations, and standards. The complete procurement standards are located at 2 CFR Part 200, Sections 317 through 327.

Cause:

Management of the Authority has not updated procurement policies in accordance with the Uniform Guidance.

Effect:

The lack of complete written policies could result in an improper procurement using Federal funds.

Questioned Cost Amount:

Not applicable.

Perspective Information:

One procurement policy.

Context:

The lack of a policy adhering to the requirements of the Uniform Guidance could allow for a contract to not meet all requirements.

FREDERICK WATER
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
June 30, 2021

2021-001: Capitalization Grants for Drinking Water State Revolving Loan, AL# 66.468, Procurement Policies and Procedures (Continued)

Recommendation:

Management should draft and implement written procurement procedures to align with the Uniform Guidance requirements for all purchases to be made with Federal Funds.

Views of Responsible Officials and Planned Corrective Action:

The Finance Department staff has drafted a Federal Grants Policy, as well as an extensive revision to the Procurement Policy, to ensure procurement procedures align with the Uniform Guidance requirements for all purchases to be made with Federal Funds. The draft is currently in Management Review. It will proceed to the Finance Committee and Board of Directors for approval and implementation expected no later than January 1, 2022.

D. FINDING – COMMONWEALTH OF VIRGINIA - NONE

Frederick Water

Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2021

Federal Grantor/Pass - Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Cluster Amounts	Federal Expenditures
Environmental Protection Agency			
Pass Through Payments:			
Commonwealth of Virginia:			
Virginia Resources Authority:			
Capitalization Grants for Drinking Water State Revolving Fund Loan	66.468	\$ 8,293,588	\$ 8,293,588
Total Environmental Protection Agency			\$ 8,293,588
Total Expenditures of Federal Awards			\$ 8,293,588

FREDERICK WATER

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

June 30, 2021

I. Basis of Presentation

The accompanying schedule of federal expenditures includes the activity of all federally assisted programs of Frederick Water (the "Authority") and is presented on the modified accrual basis of accounting, as described in Note 1 to the Authority's basic financial statement. All federal awards received directly from federal agencies, as well as federal awards passed through other government agencies, are included on this schedule.

II. De Minimis Indirect Cost Rate

The entity did not elect to use the 10 percent de minimis indirect cost rate.

III. Virginia Revolving Loan Fund (CFDA 66.468)

During 2021, the Authority received approval for a federally funded loan through the Virginia Revolving Loan fund in the amount of \$35,000,000. The amount outstanding as of June 30, 2021 is \$3,442,436.